



**Linda S. Adams**  
Secretary for  
Environmental Protection

# State Water Resources Control Board

## Division of Water Rights

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**Arnold Schwarzenegger**  
Governor

**NOTICE OF PETITION FOR LONG-TERM TRANSFER  
INVOLVING THE LONG TERM TRANSFER  
OF UP TO 200,000 ACRE-FEET OF WATER PER YEAR  
FROM THE YUBA COUNTY WATER AGENCY  
TO THE DEPARTMENT OF WATER RESOURCES  
AND THE UNITED STATES BUREAU OF RECLAMATION  
UNDER PERMIT 15026 (APPLICATION 5632)**

Notice is hereby given that on April 27, 2007

Yuba County Water Agency  
c/o Curt Aikens  
1402 D Street  
Marysville, CA 95901

filed with the State Water Resources Control Board (State Water Board), a Petition for Long-Term Transfer under Water Code section 1735, *et seq.* Yuba County Water Agency's (YCWA) petition requests the long-term transfer of up to 200,000 acre-feet per year (afa) of water under Permit 15026 (Application 5632) to the Department of Water Resources (DWR) and the United States Bureau of Reclamation (USBR) for use by the State Water Project (SWP), the Central Valley Project (CVP), and, in the first nine years of the transfer, the Environmental Water Account (EWA) or substitute fisheries enhancement or water reliability projects.<sup>1</sup> The period for YCWA's proposed long-term transfer is January 1, 2008 through December 31, 2025. However, the petition requests that the State Water Board review any order approving the transfer by May 2016, to consider exercising its jurisdiction to reopen the order.

## BACKGROUND

On July 16, 2003, the State Water Board adopted Revised Water Right Decision 1644 (RD-1644), which placed conditions on YCWA's water rights for consumptive use under water right permits 15026, 15027, and 15030, in order to address fishery protection and water right issues involving the diversion and use of water from the Yuba River. To protect fish in the lower Yuba River between Englebright Dam and Marysville, the decision established two sets of minimum instream flow requirements: (1) interim flow requirements that have been in effect since the original adoption of Decision 1644 in 2001 and (2) long-term flow requirements. The long-term flow requirements were originally scheduled to become effective on April 21, 2006. However, YCWA applied for

<sup>1</sup> The Water Purchase Agreement of the Proposed Yuba River Accord describes the different amounts and uses of water that could be transferred in different water-year types, and is available as Appendix B of the Proposed Yuba River Accord Draft Environmental Impact Statement/Environmental Impact Report, at [http://usbr.gov/mp/nepa/nepa\\_projdetails.cfm?Project\\_ID=2549](http://usbr.gov/mp/nepa/nepa_projdetails.cfm?Project_ID=2549).

**California Environmental Protection Agency**

and received temporary change permits to allow the interim flow schedule to remain in effect for a longer period. The long-term flows are now scheduled to come into effect on April 1, 2008.<sup>2</sup>

The interim and long-term flow requirements established in RD-1644 vary depending upon the time of year and the hydrologic conditions in a particular year,<sup>3</sup> but the long-term flow requirements are higher than the interim requirements during parts of some years. Due to the relative abundance of water in the Yuba River in wet and above normal years, the interim and long-term flow requirements for wet and above normal water year types are identical. In below normal years, the interim and long-term flow requirements are similar. In dry, critical and extreme critical years, however, the differences between the interim and long-term flow requirements are more substantial.

RD-1644 expressly recognizes that the instream flow provisions and other requirements established in the decision are subject to the continuing authority of the State Water Board and may be modified for a number of reasons, including changed circumstances, new information, and public trust protection.

## **PENDING LITIGATION**

Following adoption of RD-1644, YCWA, several other water purveyors in Yuba County, and several environmental groups filed petitions challenging the decision in Yuba County Superior Court. Among other contentions in the litigation, YCWA and the other water purveyors argue that some of the flow requirements specified in RD-1644 are unsupported and excessive, while the environmental groups contend that the decision provides insufficient protection for fish. The lawsuits have been consolidated and assigned to the San Joaquin County Superior Court, but the litigation is still in a preliminary stage, and no action has been taken with respect to substantive issues.

## **PROPOSED YUBA RIVER ACCORD**

With the exception of the State Water Board, the parties to the consolidated litigation over RD-1644 conducted extended settlement negotiations to attempt to develop a comprehensive proposal that would meet the litigants' competing needs regarding use of water from the Yuba River.<sup>4</sup> On April 21, 2005, YCWA, several Yuba River water

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<sup>2</sup> See [ORDER 2006-0009](#) and [ORDER 2007-0002-DWR](#) - Orders Changing the Effective Date of the Long-Term Instream Flow Requirements Established in Revised Water Right Decision 1644 (Permits 15026, 15027, and 15030; Applications 5632, 15204, and 15574) - Yuba County Water Agency, Petitioner and Permittee - Yuba River tributary to Feather River in Yuba County

<sup>3</sup> The interim and long-term flow requirements both vary depending on the water year classification of a particular year. Both sets of requirements specify minimum flows to be provided in wet, above normal, below normal, dry, and critical water years, as determined using the Yuba River Index described in Appendix I of RD-1644. In addition, the long-term flow requirements include separate flow requirements for years that are classified as "extreme critical."

<sup>4</sup> The State Water Board was not involved in the negotiations among the parties regarding development of specific settlement proposals because we may not pre-judge the decision whether to approve or disapprove changes to RD-

purveyors, DWR, USBR, the California Department of Fish and Game (DFG), and several environmental organizations approved principles of agreement for a proposed settlement regarding instream flow requirements and other issues related to diversion and use of water from the lower Yuba River.

The proposed Lower Yuba River Accord (Yuba Accord) includes three separate but related agreements: (1) a Fisheries Agreement,<sup>5</sup> (2) a Water Purchase Agreement,<sup>6</sup> and (3) a Conjunctive Use Agreement.<sup>7</sup> The Yuba Accord proposes to modify the instream flow requirements established by RD-1644. In addition to complying with the modified RD-1644 instream flow requirements, the Yuba Accord proposes that YCWA provide additional water to meet instream needs pursuant to the terms of a Fisheries Agreement negotiated among YCWA, state and federal fishery agencies, and several non-profit organizations. The proposed Yuba Accord instream flows are meant to provide a level of protection for fish, wildlife, and other instream beneficial uses that will be equivalent to or better than the protection that would be provided by the long-term instream flow requirements in RD-1644.

YCWA has submitted a separate petition for change to modify the instream flow requirements established by RD-1644. This notice and other related documents may be viewed and printed at the following Division of Water Rights website:

<http://www.waterrights.ca.gov/application/PetNot.htm> and  
<http://www.waterrights.ca.gov/HTML/loweryubariver.html>.

## **PILOT TRANSFER PROGRAMS**

On November 18, 2005, YCWA filed its first petition to postpone the effective date of the long-term flow requirements established in RD-1644 to March 1, 2007, and thereby allow YCWA to continue operating subject to the interim flow requirements until that date. The petition was filed to facilitate YCWA's implementation of a Pilot Transfer Program in 2006 (2006 Pilot Program). Following notice to the public and interested parties, the State Water Board held a hearing on YCWA's petition on January 10, 2006. On April 5, 2006, the State Water Board adopted Order WR 2006-0009, which delayed the effective date of the long-term flow requirements established in RD-1644 until March 1, 2007.

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1644 that could affect other water users or the public trust. However, State Water Board staff have discussed the procedural requirements that would have to be followed to implement various aspects of the settlement proposal.

<sup>5</sup> The Fisheries Agreement for the proposed Yuba Accord would be signed by YCWA, DFG, Friends of the River, the South Yuba River Citizens League, the Bay Institute, and Trout Unlimited. The National Marine Fisheries Service (NMFS), and the U.S. Fish and Wildlife Service (USFWS) will not be signatories but have signed a statement of support for the Fisheries Agreement.

<sup>6</sup> The Water Purchase Agreement for the proposed Yuba Accord would be signed by DWR, YCWA, and the USBR.

<sup>7</sup> The Conjunctive Use Agreement for the proposed Yuba Accord would be signed by YCWA and most of the water districts and water companies that receive water supplied by YCWA. However, Cordua Irrigation District has not signed the Conjunctive Use Agreement.

On August 23, 2006, YCWA filed a second petition to change the effective date of the long-term instream flow requirements specified in RD-1644 from March 1, 2007, to April 1, 2008, and thereby allow YCWA to continue operating subject to the interim flow requirements until that date. The petition was filed to facilitate YCWA's implementation of a 2007 Pilot Program, similar to the 2006 Pilot Program previously approved in Order WR 2006-0009. No protests were filed against the petition following notice to the public and interested parties. On February 1, 2007, the State Water Board adopted Order 2007-0002-DWR, which delayed the effective date of the long-term flow requirements established in RD-1644 until April 1, 2008.

For the 2006 and 2007 Pilot Programs, YCWA has operated its facilities both to comply with the RD-1644 interim flow requirements currently in effect, and to provide the minimum instream flows that are specified in Exhibits 1 through 5 of the proposed Yuba Accord Fisheries Agreement.

## **DESCRIPTION OF THE LONG-TERM TRANSFER**

Pursuant to the Water Purchase Agreement, YCWA proposes to transfer up to 200,000 afa of water per year under Permit 15026 (Application 5632) to DWR, USBR, and, in the first nine years of the transfer agreement, the EWA or substitute fisheries enhancement or water supply reliability projects. Water would be released from New Bullards Bar Reservoir into Englebright Reservoir (via the Colgate Power House) to the Yuba River (through the Narrows II Powerhouse and Daguerre Point Dam) thence the Feather River thence the Sacramento River to the Delta. Water reaching the Delta would be available for use by DWR to provide salinity and water quality controls within the Delta or to export from the Delta at either the Clifton Court Forebay or the Tracy Pumping Plant for use within the SWP or CVP service areas. The long-term transfer petition does not specify the maximum release rates. However, in response to requests concerning the 2006 and 2007 Pilot Programs, YCWA has stated that the maximum release rate from Englebright Reservoir under most hydrologic conditions is approximately 750 cubic feet per second (cfs), but that during dry years the maximum additional release rate may increase to approximately 1,000 cfs.

Additional information regarding the proposed long-term transfer is contained in the Water Purchase Agreement.

## **PETITIONER'S WATER RIGHTS**

Permit 15026 authorizes the storage of 490,000 af of water per year from the North Yuba River between October 1 and June 30. Permit 15026 also authorizes the direct diversion of up to 1593 cfs from the North Yuba and Yuba Rivers between September 1 and June 30. The authorized points of diversion/rediversion under Permit 15026 are located at New Bullards Bar Dam and Daguerre Dam. The authorized purposes of use under Permit 15026 are irrigation, industrial, recreation, fish mitigation and enhancement, and domestic purposes within the place of use shown on map EJ-05-08-

R3 (on file with the State Water Board under Application 5632). Permit 15026 was amended by the State Water Board in RD-1644, as described above in the section titled “Background”.

## **INJURY TO OTHER LEGAL USERS OF WATER**

The Conjunctive Use Agreement specifies that a portion of the yearly transfer total may consist of surface water made available through an increase in groundwater pumping (groundwater substitution). YCWA’s petition indicates that, in any year, up to 120,000 af of the 200,000 afa transfer total may consist of groundwater substitution. The YCWA contractors identified in the Conjunctive Use Agreement are Brophy Water District, Browns Valley Irrigation District, Cordua Irrigation District, Dry Creek Mutual Water Company, Hallwood Irrigation Company, Ramirez Water District, South Yuba Water District, and Wheatland Water District. However, Cordua Irrigation District has not agreed to sign the Yuba Accord. Further information regarding the proposed groundwater substitution is contained in the Conjunctive Use Agreement.

The remaining portion of the transfer total consists of water previously stored in New Bullards Bar Reservoir. The Water Purchase agreement includes provisions intended to ensure that future refill of water transferred from storage in New Bullards Bar Reservoir (i.e., the yearly transfer total minus the total excess groundwater pumped) does not adversely impact the SWP or CVP. It does this by using accounting measures that discourage refill during balanced Delta conditions.<sup>8</sup>

## **PROPOSED LONG-TERM CHANGES**

The proposed long-term transfer would add the Clifton Court Forebay and Tracy Pumping Plant as points of rediversion under Permit 15026. The service areas of the SWP (as shown on maps 1878-1, 2, 3 & 4 on file with Application 5629) and CVP (as shown on map 214-208-12581 on file with Application 5626) would be temporarily added to the place of use of Permit 15026. Municipal use, salinity control and water quality control would be temporarily added as additional purposes of use under Permit 15026. The petition requests that these changes be effective from January 1, 2007 through December 31, 2025. However, the petition also requests that the State Water Board revisit any order approving the transfer by May 2016 at the latest, in order to consider whether to make any adjustments to the order.

## **ENVIRONMENTAL CONSIDERATIONS**

YCWA and USBR are serving as lead agencies for preparation of a joint Environmental Impact Report/Environmental Impact Statement (EIR/EIS) on the proposed Yuba Accord pursuant to requirements of the California Environmental Quality Act (CEQA) and the National Environmental Policy Act (NEPA). YCWA and USBR have prepared a

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<sup>8</sup> “Balanced conditions” in Sacramento-San Joaquin Delta refers to periods of time when water is being released from storage at SWP or CVP reservoirs in order to comply with Delta water quality standards.

Draft Environmental Impact Report/ Environmental Impact Statement (DEIR/DEIS), which was circulated for public review on June 22, 2007. A copy of the DEIR/DEIS is posted on the USBR website:

[http://www.usbr.gov/mp/nepa/nepa\\_projdetails.cfm?Project\\_ID=2549](http://www.usbr.gov/mp/nepa/nepa_projdetails.cfm?Project_ID=2549)

If you do not wish to file a protest, but would like to provide us with information regarding the Yuba Accord's potential significant effects on water resources that the DEIR/DEIS does not address, please send this information immediately to:

Jane Farwell  
State Water Board, Division of Water Rights  
P.O. Box 2000  
Sacramento, CA 95812-2000.

We also recommend that you submit this information to the lead agencies, as described in the DEIR/DEIS. We will include this information in our review of the DEIR/DEIS as a responsible agency under CEQA.

## **APPLICABLE STATUTORY PROVISIONS**

Pursuant to Water Code sections 1735, *et seq.*, the SWRCB is authorized to consider approval of a petition for long-term transfer of water or water rights where the change:

1. would not result in substantial injury to any legal user of water; and
2. would not unreasonably affect fish, wildlife, or other instream beneficial uses.

Pursuant to the requirements of section 1735, *et seq.*, the State Water Board is seeking information or concerns that may assist in the evaluation of the proposed transfer.

## **PROTEST SUBMITTAL INFORMATION**

A person may file a protest against approval of the petition with the State Water Board. The protest may be based on any appropriate grounds consistent with the water code, including:

- Injury to any legal user of water.
- Adverse environmental impact.
- Not in the public interest.
- Contrary to law.
- Not within the jurisdiction of the State Water Board.

All protests must clearly describe the objections to approval of the petition, and the factual basis for those objections. For example, if the objection is based on injury to a legal water user, the protest must describe the specific injury to the user that would result from approval of the changes proposed by the petition. In addition, the party

claiming injury must provide specific information that describes the basis of the use, the date the use began, the quantity of water use, the purpose of use, and the place of use. Protests based on environmental impacts, public interest, legality, or jurisdictional issues must be accompanied by a statement of facts supporting the basis of the protest. If sufficient information is not submitted, the State Water Board may reject the protest or request that the protestant submit additional information. Protests should be project-specific. Simply requesting information or a study, without identifying the underlying value or concern the protection of which additional information could resolve, does not constitute a valid protest. The Division will not accept protests that are directed against the underlying water right, rather than the changes proposed by the petition.

A protest should also contain a description of measures that could result in withdrawal of the protest.

### **PROCEDURE FOR SUBMITTING PROTESTS**

Any protest must comply with article 9 of the California Code of Regulations, title 23, commencing with section 745. Standard protest submittal forms are available from the State Water Board's Division of Water Rights or from the Division of Water Rights website at <http://www.waterrights.ca.gov/forms/pro-pet.pdf>. A pamphlet that provides additional information relating to water rights and the procedure for filing protests is also available on the website or by mail.

Protests must be submitted in writing by post, fax, electronic mail or hand delivery to:

**Mail:**

State Water Resources Control Board, Division of Water Rights  
P.O. Box 2000  
Sacramento, CA 95812-2000

**FAX:** (916) 341-5400

**E-mail:** [gwilson@waterboards.ca.gov](mailto:gwilson@waterboards.ca.gov)

**Hand Delivery:**

State Water Resources Control Board, Division of Water Rights  
1001 "I" Street, 14<sup>th</sup> Floor  
Sacramento, CA 94812

If you choose to fax or e-mail the protest, timely delivery of an original signed copy to the Division (either by hand or by mail) must follow in order for the protest to be accepted.

Additionally, a protestant must provide the petitioner, YCWA, with duplicate copies for Petitioner, YCWA sent to:

Curt Aikens, General Manager  
Yuba County Water Agency  
1402 D Street  
Marysville, CA 95901  
Fax: 530-741-6541  
e-mail: [caikens@ycwa.com](mailto:caikens@ycwa.com)

Alan B. Lilly  
Bartkiewicz, Kronick & Shanahan, P.C.  
1011 22<sup>nd</sup> Street  
Sacramento, CA 95816  
Fax: 916-446-4018  
e-mail: [abl@bkslawfirm.com](mailto:abl@bkslawfirm.com)

## **PROTEST SUBMITTAL DEADLINE**

Protests submitted in response to this notice **must be received by the Division by 4:00 p.m. on July 30, 2007** (the 30th day after the date of this notice), the close of the protest period.

**Protests not submitted by the close of the protest period will be subject to rejection.**

For good cause, the State Water Board may grant an extension of time to file a protest. It is the protestant's responsibility to contact the engineer listed below as "Contact Person" to request the extension prior to the end of the protest period.

## **RESOLUTION OF PROTESTS**

If the State Water Board receives protests that are not resolved in settlement, the State Water Board intends to conduct a hearing on the petition. A public Notice of Hearing would be issued at a later date. All protestants would be provided with a copy of the Notice of Public Hearing.

## **CONTACT PERSON**

To obtain additional information regarding this petitions, or to obtain copies of protest forms or general information pamphlets, please contact Greg Wilson by phone at (916) 341-5427 or by electronic mail at [gwilson@waterboards.ca.gov](mailto:gwilson@waterboards.ca.gov). Information and protest forms are also available at the Division's website: [www.waterrights.ca.gov/forms/](http://www.waterrights.ca.gov/forms/).

*Original Signed by:*

Leslie F. Grober, Chief  
Hearings and Special Projects Section

Dated: June 29, 2007