# State of California State Water Resources Control Board

STATE WATER RESOURCES CONTROL BOARD

# **DIVISION OF WATER RIGHTS**

P.O. Box 2000, Sacramento, CA 95812-2000 DEC 31 PM 3: 52 Info: (916) 341-5300, FAX: (916) 341-5400, Web: http://www.waterrights.ca.gov.WATER RIGHTS

# PETITION FOR TEMPORARY URGENCY CHANGE (Water Code 1435)

If the point of diversion or rediversion is being chan stream between the old point of diversion or rediversion or rediversion (yes/no)	
Are there any persons taking water from the stream new point of return flow? YES  If yes, give name and address, as well as any other by the proposed change. See Attachment 1.	(yes/no)
I (we) consulted the California Department of Fish a temporary change. <u>YES</u> (yes/no) If yes, state the name and phone number of the permanent	
potential effects of your proposed temporary urgent measures required for mitigation. <b>See Attachment</b>	cy change on fish and wildlife and state the
THIS TEMPORARY URGENCY CHANGE DOES IN AMOUNT OF THE APPROPRIATION OR SEASO CHANGE IS REQUESTED FOR A PERIOD OF OR	N OF USE. THIS TEMPORARY URGENCY
I (we) declare under penalty of perjury that the above	ve is true and correct to the best of my (our)
	2008 at <u>Sacramento</u> , California
Signature(s)	Telephone No. <u>(925) 932-0151</u>

(Address) 1600 Olympic Blvd., Suite 350, Walnut Creek, CA 94596

**NOTE:** All petitions must be accompanied by the **filing fee**, (**see fee schedule at www.waterrights.ca.gov**) made payable to the State Water Resources Control Board and an **\$850 fee** made payable to the Department of Fish and Game must accompany this petition. Separate petitions are required for each water right.

# Attachment 1 Responses to Petition Form

#### **Overview of Proposed Transfer**

Delta Wetlands Properties (Delta Wetlands) proposes a temporary water transfer program, whereby 4,189 acres on Webb Tract in the Sacramento River – San Joaquin River Delta would be fallowed, and up to 7,540 AF of water not applied by Delta Wetlands on the land would be transferred to the Metropolitan Water District of Southern California (MWD). The forborne water would be available for transfer during the period from May through September. The water will be conveyed through the SWP or CVP Pumping Plants on a space-available basis. This petition proposes changes to License 1572 (Webb Tract) only. Proposed changes to License 1405 (Bouldin Island) are described in a separate petition filed contemporaneously with this petition.

#### **Overview of License No. 1572**

Delta Wetlands irrigates Webb Tract using water right License 1572 (A002952) issued to Delta Farms Reclamation District No. 2026. License 1572 has a 1922 priority date. Water has been diverted under this license for over 80 years to irrigate a variety of crops. License No. 1572 authorizes the maximum direct diversion of 63.94 cfs (33,352 afa) between March 1 and November 1 for irrigation of 5,115.5 acres on Webb Tract. The sources of water for License 1572 are False River, Fisherman's Cut, Washington Slough, Old River and San Joaquin River. Delta Wetlands is the authorized agent for Delta Farms Reclamation District No. 2026 with respect to this petition.

#### Nature of the Urgent Need that is the Basis of this Petition

California is facing the most significant water crisis in its history. After experiencing two years of drought and the driest spring in recorded history, storage in California's major reservoirs is low. Lake Oroville, the principal storage reservoir for the SWP, is at 28 percent of capacity, and 44 percent of average storage for this time of year.

With the Sacramento-San Joaquin Delta ecosystem near collapse, court-ordered restrictions on water deliveries from the Delta have reduced supplies from the state's two largest water systems by twenty to thirty percent.

In December 2007, Judge Oliver Wanger restricted pumping to protect the Delta smelt, resulting in a 25 percent reduction in water deliveries. In a November 2008 decision, the California Fish and Game Commission implemented take restrictions for the longfin smelt which also could reduce water delivery pumping. In December 2008, the U.S. Fish and Wildlife Service released a Delta smelt Biological Opinion which could reduce Delta exports by as much as 50 percent. And a Biological Opinion from the National Marine Fisheries Service to protect salmon and steelhead is expected in March. These regulatory actions have and will continue to significantly decrease deliveries to homes, farms, cities and industry by both the State Water Project and the federal Central Valley Project.

TRANS-TEMP-PET (11-00) If your answers require more space than provided, please attach additional pages

Continuing dry conditions and court-ordered restrictions on Delta water exports are limiting water deliveries to farms and urban areas. DWR's early estimate is that it will only be able to deliver 15 percent of requested State Water Project water this year to the Bay Area, San Joaquin Valley, Central Coast and Southern California.

In June 2008, the Governor issued Executive Order S-06-08 declaring a statewide drought, which directed his state agencies and departments to take immediate action to address the serious drought conditions and water delivery reductions that exist in California and directing the facilitation of water transfers.

In light of the dire state of California's water supply, and in the spirit of promoting the goals of EO S-06-08, Delta Wetlands is offering to forebear water use on Webb Tract in order to make water available to MWD. In order for this transfer to be feasible, however, the requested temporary transfer must be approved by the SWRCB no later than February 2009. This date is dictated by the cultural requirements of the farmers who must prepare the land, order seeds, and hire workers and equipment by that date if they are to farm Webb Tract in 2009.

Water Code Section 1435 (c) requires the State Water Resources Control Board (SWRCB) to find that Delta Wetlands has an urgent need to make the proposed temporary urgency change. The SWRCB may find an "urgent need" if circumstances exist to conclude that the temporary urgency change is necessary to further the constitutional policy that the water resources of the state be put to beneficial use to the fullest extent of which they are capable and that waste of water be prevented, unless the petitioner has not exercised due diligence in pursuing the requested water right changes.

This petition for temporary urgency change meets the requirement for "urgent need" under Water Code section 1435 (b)(1). The proposed temporary urgency change is necessary to provide much needed water supply to Southern California and to help supplement the SWP and CVPs now limited ability to continue to provide its service areas within the state with a continued water supply.

# **Point of Diversion or Rediversion**

## **Present:**

Point of Diversion	Source	<b>Diversion Reference Points</b>	California Coordinate Zone 3 (or as otherwise noted)	Point is within (40 acre subd.)	Project Section	Township	Range	Base & Meridian
One point of diversion (one siphon) between Point A and Point B	Old River	Point A (Old River and San Joaquin River)	N 574,750 E 1,691,450	NW 1/4 SE 1/4	30	3N	4E	MD
		Point B (False River)	N 571,100 E 1,688,350	SW 1/4 NW 1/4	31	3N	4E	MD
Two points of diversion (six siphons)		Point B (above)						
between Point B and Point C	False River	Point C (Fisherman's Cut)	N 569,050 E 1,669,950	SW 1/4 SE 1/4	33	3N	3E	MD
Four points of diversion (eleven siphons) between Point D and Point A	San Joaquin River	Point D (San Joaquin River)	N 578,850 E 1,670,550	NW 1/4 NE 1/4	28	3N	3E	MD
D and Point A		Point A (above)						

# **Proposed:**

Point of Diversion	California Coordinate Zone 3 (or as otherwise noted)	Point is within (40 acre subd.)	Project Section	Township	Range	Base & Meridian
State Water Project  Banks Pumping Plant	N 486,035 E 1,695,057	NW <sup>1</sup> / <sub>4</sub> of SE <sup>1</sup> / <sub>4</sub>	20	1S	4E	MD
Central Valley Project  Jones (Tracy) Pumping  Plant	S 76 degrees 39 minutes E, 2674.53 feet from West <sup>1</sup> / <sub>4</sub> Corner of Section 29 T 1 South R 4 East, M D B & M	NE <sup>1</sup> / <sub>4</sub> of SW <sup>1</sup> / <sub>4</sub>	29	1S	4E	MD

#### Place of Use

Present:

Webb Tract, Contra Costa County

Proposed:

MWD Service Area as described in maps attached to Application 031431 (Application to Appropriate Water on the New River in Southern California) and Application 030661 (Application to Appropriate Water of the Alamo River).

## **Purpose of Use**

Present:

Irrigation

Proposed:

Irrigation, domestic, power generation, municipal, and industrial.

#### Preservation or Enhancement of Wetlands Habitat, Fish and Wildlife Resources

Open water habitat, riparian woodland and scrub, and freshwater marsh areas, where most sensitive species may nest, would be unaffected by the proposed fallowing program. For species that may forage in the actively farmed areas, some would benefit from the fallowing program (e.g., raptors, such as Swainson's hawks which are unable to hunt in tall corn).

The proposed transfer may provide environmental benefits through increased flows downstream of Delta Wetlands' present point of diversion due to the reduction of in-Delta diversions. The fallowing program will also reduce agricultural drainage into the Delta from Webb Tract. Although the quantity of water proposed for transfer would be a small percentage of the total Delta inflow, the reduction of diversions and consumptive use on Webb Tract will have a positive effect on in-Delta water quality and flow. In addition, the transfer will take place within the constraints set forth in the May 22, 1995, Water Quality Control Plan for the Bay-Delta to protect fish and wildlife.

Consultation with CDFG (Corinne Gray, 707/944-5526) and RWQCB (Anne Hopkinson, 916/464-4825) has been requested.

#### **Other Lawful Water Users**

Delta Wetlands proposes to add the SWP Banks Pumping Plant and CVP Tracy Pumping Plant as points of diversion. The proposed transfer will increase the flow between Delta Wetlands' present points of diversion and the South Delta pumping facilities. The Delta water diverters between the present points of diversion and the proposed points of diversion have been identified in other transfers utilizing the South Delta pumping plants.

Delta Wetland proposes a program of crop fallowing and forbearance of diversions on Webb Tract consistent with the DWR "ETAW" methodology for determining conserved water described in the DWR

white paper, "Introduction to Water Transfers and Crop Idling/Crop Substitution for Sacramento Valley 2009". This paper addresses the concerns of DWR relative to the potential impacts water transfers may have on other legal users and the environment.

If the proposed transfer is approved, the fallowing and forbearance program on Webb Tract will result in a net reduction of consumptive use of at least 7,540 AF during 2009. This forborne water will be new water in Delta channels available for transfer that would not occur in the absence of the fallowing program. Delta Wetlands will not substantially change its cropping patterns and water use on lands not included in the transfer program thereby ensuring that the water saved on the fallowed lands results in a net water savings on its properties.

This conserved water will be made available to convey to MWD "on schedule," that is, on the same schedule that the water would have been consumptively used by the crops fallowed in accordance with the ETAW pattern established by DWR. The water will be conveyed out of the Delta to the MWD service area in accordance with regulatory requirements and available pumping capacity.

Although the quantity of water proposed for transfer would be a small percentage of the total Delta inflow, the reduction of diversions and consumptive use on Webb Tract will have a positive effect on in-Delta water quality and flow.

Because this petition proposes the transfer of water that would be consumptively used on schedule, no legal users will be injured.

## Effects Upon Fish, Wildlife, and Other Instream Beneficial Uses

As noted above, habitat, flow, and water quality benefits are expected as a result of the proposed transfer.

As described below unreasonable adverse effects are not expected.

Webb Tract covers approximately 5,450 acres, including 4,189 acres of corn. Approximately 105 acres of open water habitat exists at two ponds located in the northeast quarter of the island. Most of the 106 acres of riparian woodland and scrub and 172 acres of freshwater marsh on Webb Tract surround these ponds.

Webb Tract provides limited suitable habitat for western pond turtles and giant garter snakes; high quality habitat for these species is limited to areas not subject to active agriculture, e.g., riparian and marsh areas with persistent water.

Webb Tract provides suitable habitat for: northern harriers (nesting in densely vegetated wetlands or fallow fields on the island); Swainson's hawk are present on Webb Tract (nesting in riparian woodland); and greater sandhill cranes (foraging habitat present, although Webb Tract is not considered an important greater sandhill crane area by Pogson and Lindstedt). Suitable nesting and wintering habitat for the western burrowing owls is present; however, no burrowing owls were observed during bird surveys. Loggerhead shrikes were observed on Webb Tract through the spring, summer, fall and winter during surveys. The primary loggerhead shrike habitat is on interior levees that contain utility lines or fences. Loggerhead shrikes were observed only in areas with above ground utility lines located near levees on Webb Tract, where they move up and down the levees hunting for prey. Suitable nesting

habitat for tricolored blackbirds, consisting of emergent marsh, willow scrub, riparian woodlands, and Himalayan blackberry brambles; however no nesting tricolored blackbirds were observed on Webb Tract during surveys. Tricolored blackbirds were observed foraging on Webb Tract during fall and winter surveys. Webb Tract also provides suitable nesting and foraging habitat for Cooper's hawk and white-tailed kite. It provides suitable foraging/wintering habitat for ferruginous hawk, bald eagle, American peregrine falcon, short-eared owl, and California black rail. Cooper's hawk, white-tailed kite, and American peregrine falcon were observed on Webb Tract during surveys. Many white-tailed kites were observed during the surveys on Webb Tract.

Open water habitat, riparian woodland and scrub, and freshwater marsh areas, where most of the species noted above may nest, would be unaffected by the proposed fallowing program.

Webb Tract is located in Contra Costa County, California. In 2008, 4,189 acres of corn were planted on Webb Tract. According to the most current (2007) data available from the National Agriculture Statistics Service, 145,900 acres of corn were planted in the five Delta counties (Contra Costa, Sacramento, San Joaquin, Solano, and Yolo counties)

(<a href="http://www.nass.usda.gov/Statistics\_by\_State/California/index.asp">http://www.nass.usda.gov/Statistics\_by\_State/California/index.asp</a>). Fallowing Webb Tract would reduce the acreage of corn planted in the region by less than 3 percent. Delta Wetlands is aware of only one other fallowing-transfer request proposed in the Delta, i.e., Bouldin Island, which could result in fallowing 4,295 acres of corn. More than 94% of the land in the region historically used for corn production would be unaffected by anticipated fallowing programs. Given that the vast majority of the land in the region historically used for corn production would be unaffected by anticipated fallowing programs and that the petition requests only a 1-year transfer of the consumptive use portion of the water, no unreasonable effect on fish, wildlife, and other instream beneficial uses would occur.

# California Environmental Protection Agency

State Water Resources Control Board

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# **ENVIRONMENTAL INFORMATION** FOR PETITIONS

	☑ Petition for Change	☐ Petition for Extension of Time
permit o in an environment of with the following environment of the permit of the perm	r a petition for extension of time to comparisonmental document prepared in comparison at a CEQA document. If a CEQA document is responsible for its preparation. A environmental evaluation and preparation and questions to the best of your ability and	(SWRCB) can approve a petition to change your water right plete use, the SWRCB must consider the information contained liance with the California Environmental Quality Act (CEQA). document has not yet been prepared, a determination must be as the petitioner, you are responsible for all costs associated on of the required CEQA documents. Please answer the d submit any studies that have been conducted regarding the need more space to completely answer the questions, please
F c te v	For a petition to change, provide a description of construction activity, structures existing or to be to the amount authorized by the permit), changes water will be used. For a petition for extension of	the proposed changes to your project including, but not limited to, type of built, area to be graded or excavated, increase in water diversion and use (up in land use, and project operational changes, including changes in how the time, provide a description of what work has been completed and what my of the above elements that will occur during the requested extension
<b>▼</b> See A	Attachment No. <u>1</u> .	
		works department and provide the following information:  Date of contact:
		Telephone: ()
	Are any county permits required for your If YES, check appropriate box below:  ☐ Grading permit ☐ Use permit ☐ Wat ☐ General plan change ☐ Other (explain	tercourse  Obstruction permit  Change of zoning

b.		complete copy of each	permits described above?  h permit obtained.	YES LI NO	
ST a.	Check any addition  ☐ Federal Energy  ☐ Soil Conservation	nal state or federal pe Regulatory Commission Service  Dept o	REQUIREMENTS  crimits required for your projection □ U.S. Forest Service If Water Resources (Div. of Services)  Commission □ Other (specified)	☐ Bureau of Land M Safety of Dams) ☐ R	eclamation Board
b.	For each agency fr	rom which a permit is	s required, provide the follow	ving information:	
	AGENCY	PERMIT TYPE	PERSON(S) CONTACTED	CONTACT DATE	TELEPHONE N
L					
	☐ See Attachmen	t No			
c.	Does your propose	ed project involve an	y construction or grading-relation of any stream or lake? [		significantly alte
c.	Does your propose or would significan	ed project involve an			significantly alte
	Does your propose or would significant If YES, explain:	ed project involve and not project the bed or be the bed or better bed or be the bed or be the bed or better bed or bed or better bed or bed or bed or bed or bed or bed o	eank of any stream or lake? I	□ YES ■ NO	
d.	Does your propose or would significant If YES, explain:	ed project involve any ntly alter the bed or bet alter the bed or	ank of any stream or lake? I	□ YES ■ NO	
d.	Does your propose or would significant If YES, explain:	ed project involve and antity alter the bed or be set No ed the California Deputelephone number of the DOCUMENTS apublic agency prepare topy of the latest environment.	eank of any stream or lake? I	oncerning your project?  ent for your project?  ared, including a cop	et? * YES NO P U YES NO Doy of the notice of

		See Attachment No
	*	Note: When completed, submit a copy of the <u>final</u> environmental document (including notice of determination) or notice of exemption to the SWRCB, Division of Water Rights. Processing of your petition cannot proceed until these documents are submitted.
	**	Note: CEQA requires that the SWRCB, as Lead Agency, prepare the environmental document. The information contained in the environmental document must be developed by the petitioner and at the petitioner's expense under the direction of the SWRCB, Division of Water Rights.
	ı. W as se	TE/WASTEWATER Till your project, during construction or operation, (1) generate waste or wastewater containing such things sewage, industrial chemicals, metals, or agricultural chemicals, or (2) cause erosion, turbidity or dimentation?  YES  NO
		YES, or you are unsure of your answer, explain below and contact your local Regional Water uality Control Board for the following information (See instruction booklet for address and telephone no.):
		See Attachment No
b	o. W	ill a waste discharge permit be required for your project?   YES   NO
	Pe	erson contacted: Date of contact:
C	. W	hat method of treatment and disposal will be used?
		See Attachment No
a b	a. Ha o. W	HEOLOGY ave any archeological reports been prepared on this project? ☐ YES ☒ NO fill you be preparing an archeological report to satisfy another public agency? ☐ YES ☒ NO to you know of any archeological or historic sites located within the general project area? ☐ YES ☒ NO
	If	YES, explain:
		See Attachment No
£	Attach he be of the	IRONMENTAL SETTING  a three complete sets of color photographs, clearly dated and labeled, showing the vegetation that exists a low-listed three locations. For time extension petitions, the photographs should document only those areas project that will be impacted during the requested extension period.  Along the stream channel immediately downstream from the proposed point(s) of diversion.

	☐ Along the stream channel immediately upstream from the proposed point(s) of diversion. ☐ At the place(s) where the water is to be used.
8.	<b>CERTIFICATION</b> I hereby certify that the statements I have furnished above and in the attachments are complete to the best of my ability and that the facts, statements, and information presented are true and correct to the best of my knowledge.
	Date: December 31, 2008 Signature:

#### Attachment No. 1

#### Forbearance of Water

Delta Wetlands Properties (Delta Wetlands) proposes a temporary water transfer program, whereby up to 4,189 acres on Webb Tract in the Sacramento River – San Joaquin River Delta would be fallowed, and up to 7,540 AF of water not applied by Delta Wetlands on the land would be transferred to the Metropolitan Water District of Southern California (MWD). The forborne water would be available for transfer during the period from May through September. The water will be conveyed through the SWP or CVP Pumping Plants on a space-available basis. Any Order issued pursuant to this Petition should authorize the temporary change to be effective for up to one year. This petition proposes changes to License 1572 (Webb Tract) only.

Under the proposal, the SWP or the CVP would operate so as to deliver water made available as a result of Delta Wetland's forbearance of diversions to MWD. During balanced conditions in the Delta (as defined in the Coordinated Operations Agreement), DWR or USBR would, to the extent possible, directly divert the water forborne at Tracy or Banks Pumping Plants (assuming there is unused pumping capacity and all conditions necessary for joint point of diversion are met), or would, to the extent that operational conditions upon the Sacramento River permit, back the forborne water into upstream storage so that it can be released and diverted in the Delta at a later time when export capacity becomes available.

Delta Wetlands would make up to 7,540 acre-feet of water available for sale as a result of this proposed fallowing program on Webb Tract.

#### Methods of Making Water Available

Delta Wetland proposes a program of crop fallowing and forbearance of diversions on Webb Tract consistent with the DWR "ETAW" methodology for determining conserved water described in the DWR white paper, "Introduction to Water Transfers and Crop Idling/Crop Substitution for Sacramento Valley 2009". No new construction or improvements to facilities owned or operated by Delta Wetlands would be necessary for the production and forbearance of this water.

In 2008, the irrigated acreage on Webb Tract was planted in corn (4,189 acres). If the fallowing program is not approved for 2009, Webb Tract will remain planted in corn. Based upon the cropping pattern in 2008 and DWR's estimates of consumptive use for corn (i.e., 1.8 af/ac), 2009 water usage absent the water transfer is estimated to be up to 7,540 AF.

The saved water will be made available to convey to Buyer "on schedule," that is, on the same schedule that the water would have been consumptively used by the crops fallowed in accordance with the ETAW pattern established by DWR, see Table 1. Delta Wetlands will not substantially change its cropping patterns and water use on lands not included in the transfer program thereby ensuring that the water saved on the fallowed lands results in a net water savings on its properties.

### Sources of the Transferable Water

Delta Wetlands irrigates Webb Tract using water right License 1572 (A002952) issued to Delta Farms Reclamation District No. 2026. License 1572 has a 1922 priority date. License No. 1572 authorizes the maximum direct diversion of 63.94 cfs (33,352 afa) between March 1 and November 1 for irrigation of 5,115.5 acres on Webb Tract. The sources of water for License 1572 are False River, Fisherman's Cut, Washington Slough, Old River and San Joaquin River. Delta Wetlands is the authorized agent for Delta Farms Reclamation District No. 2026 with respect to this petition.

Table 1 Consumptive Use Pattern for Transferable Water – Webb Tract

	CU Pattern -Corn				
Month	(af/ac)	(ac)	(af)		
May	0.000	4,189	-		
June	0.324	4,189	1,357		
July	0.702	4,189	2,941		
August	0.522	4,189	2,187		
September	0.252	4,189	1,056		
Total	1.800	4,189	7,540		

CU pattern for Corn based on Bulletin 113-2 Table 22