1	BEFORE THE						
2	CALIFORNIA STATE WATER RESOURCES CONTROL BOARD						
3							
4	CALIFORNIA WATERFIX WATER ) RIGHT CHANGE PETITION )						
5 6	HEARING )						
7	JOE SERNA, JR. BUILDING						
8	CALIFORNIA ENVIRONMENTAL PROTECTION AGENCY						
9	COASTING HEARING ROOM						
10	1001 I STREET						
11	SECOND FLOOR						
12	SACRAMENTO, CALIFORNIA						
13							
14	FRIDAY, AUGUST 19, 2016						
15	9:00 A.M.						
16							
17	PART 1A						
18							
19	VOLUME 12						
20	PAGES 1 - 257						
21							
22							
23	Reported by: Megan Alvarez, RPR, CSR No. 12470						
24	Certified Shorthand Reporter						
25							

California Reporting, LLC - (510) 224-4476 www.CaliforniaReporting.com

1 APPEARANCES 2 CALIFORNIA WATER RESOURCES BOARD 3 Division of Water Rights 4 Board Members Present: 5 Tam Doduc, Co-Hearing Officer Felicia Marcus, Chair & Co-Hearing Officer 6 Dorene D'Adamo, Board Member 7 Staff Present: 8 Diane Riddle, Environmental Program Manager Dana Heinrich, Senior Staff Attorney 9 Kyle Ochenduszko Jean McCue 10 Jason Baker 11 12 PART I 13 FOR PETITIONERS: 14 California Department of Water Resources: 15 James (Tripp) Mizell, Esq. 16 Thomas M. Berliner, Esq. 17 18 INTERESTED PARTIES: 19 The U.S. Department of the Interior: 20 Amy L. Aufdemberge, Esq. 21 22 State Water Contractors: 23 Stefanie Morris, Esq.

California Water Research:

Deirdre Des Jardins

24

25

```
INTERESTED PARTIES (Continued):
 2 Pacific Coast Federation of Fishermen's Associations and
   Institute for Fisheries Resources:
 3
   Jamey Volker, Esq.
 4 M. Benjamin Eichenberg, Esq.
 5
   Westlands Water District:
 6
   Philip A. Williams, Esq.
 7
 8 For Brett G. Baker, Local Agencies of the North Delta,
   Bogle Vineyards/Delta Watershed Landowner Coalition,
 9 Diablo Vineyards and Brad Lange/Delta Watershed
   Landowner Coalition, Stillwater Orchards/Delta Watershed
10 Landowner Coalition, Islands, Inc., SAVE OUR SANDHILL
   CRANES and Friends of Stone Lakes National Wildlife
11 Refuge, City of Antioch:
12 Osha Meserve, Esq.
13
   San Luis & Delta-Mendota Water Authority:
14
   Hanspeter Walter, Esq.
15
16 North Delta C.A.R.E.S.:
17 Suzanne Womack
18
   For Planetary Solutionaries:
19
   Patrick Porgans
20
21 For Snug Harbor Resorts, LLC:
22 Nicole S. Suard, Esq.
23
24
25
```

1						
2						
3	PETITIONERS' WITNESSES PAGE					
4	PANEL 3:					
5	MICHAEL ANDERSON					
6	MARK HOLDERMAN					
7	JOHN LEAHIGH					
8	RON MILLIGAN					
9						
10	RESUMED CROSS-EXAMINATION BY MS. DES JARDINS8					
11	CROSS-EXAMINATION BY MR. EICHENBERG32					
12	CROSS-EXAMINATION BY MR. VOLKER95					
13	CROSS-EXAMINATION BY MS. SUARD116					
14	CROSS-EXAMINATION BY MS. WOMACK169					
15	CROSS-EXAMINATION BY MR. PORGANS201					
16						
17	000					
18						
19						
20						
21						
22						
23						
24						
25						

1	EXHIBITS		W/DRAWN	IDEN	EVID
2	DDJ-22	CalSim Peer Review Response		27	
3		response			
4	PCFFA-12	List of TUCPs		65	
5		DWR-212, page 259		88	
6		1995 Bay-Delta		73	
7		plan, page 28		, 0	
8					
9	PORGANS-7	Spreadsheet		249	
10					
11					
12					
13					
14					
15					
16					
17					
18					
19					
20					
21					
22					
23					
24					
25					

1	AUGUST	19,	2016	_	FRIDAY	9.00 7	. M.

- 2 PROCEEDINGS
- 3 ---00---
- 4 CO-HEARING OFFICER DODUC: Good morning,
- 5 everyone. It's 9:00 o'clock. Welcome back to the
- 6 WaterFix petition hearing.
- 7 Let me wait for the murmurs to end. Hello?
- 8 All right. Again, I'm Tam Doduc, hearing
- 9 officer. With me are, to my right, Board Chair Felicia
- 10 Marcus, Co-Hearing Officer. To her right,
- 11 Dorene D'Adamo. To my left are Dana Heinrich,
- 12 Diane Riddle, and Kyle Ochenduszko. We also have other
- 13 staff assisting with us today.
- 14 The usual quick announcements to begin with.
- 15 By now, hopefully you have identified the exit closest
- 16 to you. If an alarm sounds, please leave, take the
- 17 stairs, or go into a protective vestibule if you cannot
- 18 use the stairs. For those who are using the stairs, we
- 19 will walk down to the first floor, leave the building,
- 20 and gather up in the park across the street.
- 21 Second announcement, we have a court reporter
- 22 here, Megan. Welcome. We are also recording and
- 23 Webcasting this hearing. When you provide your comments
- 24 today, please speak into the microphone and begin by
- 25 stating your name and your affiliation.

- 1 Third, and as you all know by now, my most
- 2 favorite announcement of the day: Please take a moment
- 3 and check all your noise-making devices to make sure
- 4 they're turned off, silent, vibrate, do not disturb,
- 5 anything that will not cause a ding or any noise that
- 6 will attract my attention during today's hearing. All
- 7 right. The most important announcement of the day.
- 8 Before we get back to Ms. Des Jardins'
- 9 cross-examination, two things. One, I want to do a
- 10 schedule check-in for next week.
- 11 You all have been blessed, whether you realize
- 12 it or not, with a much kinder, gentler persona of me the
- 13 last few weeks. And as a result, things haven't gone as
- 14 quickly as I would like in terms of scheduling-wise. So
- 15 we are considering having a bit of a longer day next
- 16 week.
- 17 And so my first question is to the
- 18 petitioners. Would your witnesses be available -- and
- 19 I'm thinking now for your engineering team as well as
- 20 your modeling team -- will they be available until
- 21 6:00 o'clock for Tuesday, Wednesday, Thursday, and
- 22 possibly -- hopefully not Friday, but we'll see.
- 23 MR. MIZELL: My expectation is they will. But
- 24 I will check with them this morning, and I can let you
- 25 know if that changes.

- 1 CO-HEARING OFFICER DODUC: And then, for the
- 2 other parties, are there any concerns, objections if we
- 3 were to go to a longer schedule next week?
- 4 MS. Womack, if you can come up and speak into
- 5 the microphone.
- 6 MS. WOMACK: Hi. Suzanne Womack, Clifton
- 7 Court LP. What date and how long? I need more
- 8 specific.
- 9 CO-HEARING OFFICER DODUC: No later than
- 10 6:00 p.m. most likely Tuesday, Wednesday, and Thursday.
- 11 Hopefully not Friday. I'll let you know. If there's a
- 12 particular day that's problematic for you, could you
- 13 shoot us an e-mail and we'll try to accommodate you?
- 14 MS. WOMACK: Right. Okay. I just wanted to
- 15 know a little more specific. Thank you.
- 16 CO-HEARING OFFICER DODUC: Ms. Meserve?
- 17 MS. MESERVE: Good morning. Osha Meserve for
- 18 various Delta protestants. I would just note that six
- 19 of the next eight business days prior to our case in
- 20 chief being due, we're here in hearing trying to conduct
- 21 cross-examination and learning a lot more information
- 22 which is relevant to our case in chief and which was not
- 23 included in the written materials.
- I would just say it's very burdensome and
- 25 prejudicial to protestants to try to have even beyond

- 1 the full day into the rest of the day.
- 2 And I was going to informally request
- 3 perhaps -- I mean, it might be worth it to us to
- 4 actually put off cross, focus on our case in chief, and
- 5 come back to cross because, you know, for a small
- 6 practitioner such as myself -- and we're, you know,
- 7 small -- thousands of individuals affected by this
- 8 project across the Delta up against the power of the
- 9 federal and state governments, trying to keep up with
- 10 this and get our case in chief in -- I know that we've
- 11 had some time to work on it, but it's very challenging,
- 12 and I do believe it's prejudicial the way the schedule
- 13 is laying out.
- 14 CO-HEARING OFFICER DODUC: Thank you.
- Mr. Eichenberg?
- MR. EICHENBERG: I'm based in the Bay Area,
- 17 and so would probably have to arrange for accommodations
- 18 here if we were to go until 6:00. It's just a question
- 19 of commute.
- 20 And then -- so that would add to our expense
- 21 that our firm is already bearing. We're not necessarily
- 22 being paid for this work. We're representing a client
- 23 that doesn't have a lot of funds. So I think a longer
- 24 hearing would necessitate greater outlay of funds for a
- 25 party that doesn't have a lot.

- 1 CO-HEARING OFFICER DODUC: Okay. Thank you.
- 2 And Ms. Des Jardins?
- 3 MS. DES JARDINS: Yeah. I'd like to note that
- 4 there's a great deal of information on the modeling
- 5 that's being provided outside of the hearing. This is
- 6 against the ruling in the English vs. the City of
- 7 Long Beach, and it's necessitated me doing very
- 8 extensive Web searches for information on the modeling.
- 9 It's not organized. It's not provided in any
- 10 coherent framework. And I'm having to do an enormous
- 11 amount of work for my case in chief. And it is very
- 12 reticent of me trying to also do cross-examination,
- 13 i.e., cross-examination --
- 14 CO-HEARING OFFICER DODUC: So that's an
- 15 objection to a longer day next week?
- MS. DES JARDINS: Yes.
- 17 CO-HEARING OFFICER DODUC: Thank you.
- 18 MS. DES JARDINS: So the more time we have to
- 19 prepare --
- 20 CO-HEARING OFFICER DODUC: Thank you. All
- 21 right. We will take all that under advisement.
- MS. AUFDEMBERGE: I have a problem.
- 23 6:00 o'clock is difficult for me. And the potential
- 24 witness that we would have next week in the modeling
- 25 team, she's not here, so I can't discuss that with her

- 1 either. But I just want to be on record that 6:00 is
- 2 very tough.
- 3 CO-HEARING OFFICER DODUC: Okay. In that
- 4 case, I will go on record and be not so kind and gentle
- 5 anymore.
- 6 With that, a reminder that when we reconvene
- 7 Tuesday, we will be meeting here. But Wednesday,
- 8 Thursday, Friday, we will be back to the Byron Sher
- 9 Auditorium.
- 10 And with that, Mr. Ochenduszko, I believe you
- 11 sent out -- or someone sent out e-mail with respect to
- 12 exhibits being used for cross-examination. And could
- 13 you please provide a reminder of that to the parties?
- MR. OCHENDUSZKO: Absolutely. Just wanted to
- 15 point out that yesterday an e-mail went out to the
- 16 service list. And the gist of it was mainly that
- 17 because we have a lot of the exhibits that are coming in
- 18 for cross-examination, it would really help out our
- 19 staff to have an exhibit identification sheet. And then
- 20 that would help us post online so that everybody would
- 21 be able to track along with the cross-examiner about
- 22 which exhibits they marked for identification.
- 23 So moving forward, we're asking that that
- 24 exhibit identification sheet be submitted with either
- 25 your flash drive, or if you're going to submit

- 1 cross-examination exhibits via e-mail, that that
- 2 electronic Excel spreadsheet that's up on the screen
- 3 right now also be included.
- 4 And wanted to publicly thank Ms. Des Jardins
- 5 for being one of the first ones to use this form to help
- 6 us organize some of the exhibits that she's going to be
- 7 using today.
- 8 MS. RIDDLE: Be sure to carefully mark each
- 9 exhibit as well with a number on it so that we can match
- 10 the sheet to the document provided.
- 11 MR. OCHENDUSZKO: And the final clarification
- 12 that we wanted to provide is that this sheet and using
- 13 the flash drive methods is acceptable for
- 14 cross-examination exhibits. For cases in chief, we're
- 15 still requesting that parties use the FTP site that
- 16 everybody has been e-mailed their individual access for.
- 17 If you've lost your account log-in, by any means please
- 18 feel free to e-mail me offline and I'll be happy to help
- 19 you.
- Thank you.
- 21 MR. EICHENBERG: Just a quick suggestion since
- 22 it sounds like you're not going to be your kinder,
- 23 gentler -- we could perhaps start at 8:00 and end at
- 24 5:00. That would be easier for us.
- 25 CO-HEARING OFFICER DODUC: I assume that those

- 1 with a commute might have a problem with that.
- 2 But not seeing any -- okay. Again, we'll take
- 3 it under advisement.
- 4 And with that, Ms. Des Jardins, please
- 5 continue with your cross-examination.
- 6 MS. DES JARDINS: Thank you.
- 7 --000--
- 8 CROSS-EXAMINATION
- 9 MS. DES JARDINS: Can you -- Jason, is it?
- 10 Can you pull up Exhibit 18?
- So, Mr. Anderson, this is a very good
- 12 presentation for the PPIC and very informative.
- I wanted to go to page 11.
- 14 So on this page yesterday, we finished with
- 15 the part on climate change on this page. You go over
- 16 the Northern Sierra eight-station index.
- 17 And these are stations in the watershed for
- 18 the major reservoirs in the Sacramento -- the Sierra Rim
- 19 reservoirs, correct?
- 20 WITNESS ANDERSON: Sorry. Michael Anderson,
- 21 Department of Water Resources.
- 22 Yes, so for this slide, the station index,
- 23 which is an index developed within the Department of
- 24 Water Resources is a measure of wetness in the
- 25 Sacramento Basin as shown on the map but the blue

- 1 triangles the locations of the eight weather stations
- 2 and the average of the precipitation at those stations
- 3 creating the index.
- 4 MS. DES JARDINS: So this is a good measure of
- 5 the precipitation in the watersheds that flow into the
- 6 major reservoirs?
- 7 WITNESS ANDERSON: This is one indicator.
- 8 MS. DES JARDINS: So this is -- this is a
- 9 measure of precipitation in the watershed that flows
- 10 into the Shasta, Folsom, Oroville, the major reservoirs,
- 11 correct?
- 12 WITNESS ANDERSON: In the Sacramento Basin,
- 13 yes.
- 14 MS. DES JARDINS: Okay. Can we go to the next
- 15 page?
- 16 So in the eight-station index, it shows that
- 17 2013 to 2014 was only the eighth driest water year on
- 18 record?
- 19 WITNESS ANDERSON: Yes. For this particular
- 20 index, water year 2014 came in as the eighth driest in
- 21 the period of record.
- MS. DES JARDINS: Earlier you showed the
- 23 statewide precipitation index and that was record dry.
- 24 Was that not partly because it was drier in
- 25 Southern California?

- 1 WITNESS ANDERSON: So there are two elements
- 2 to that, the first being with the statewide depiction.
- 3 Those were done on a calendar year, which is different
- 4 than the water year. Calendar year being January 1 to
- 5 December 31st. Water year starting October 1, in this
- 6 case 2013, ending September 30, 2014.
- 7 And for this particular time period, calendar
- 8 year 2013 was the dryest on record, bracketed on each
- 9 end by atmospheric river events that influenced the
- 10 water year totals on each end.
- 11 MS. DES JARDINS: Calendar year 2013 was the
- 12 driest on record for statewide precipitation, correct?
- 13 WITNESS ANDERSON: And for the Sacramento
- 14 Basin, both.
- MS. DES JARDINS: The calendar year was?
- 16 WITNESS ANDERSON: Yes.
- 17 MS. DES JARDINS: Okay. Thank you. I don't
- 18 have a slide for that.
- 19 Let's go to the next slide. So this is the
- 20 statewide precipitation, and this indicates that -- this
- 21 lists the driest precipitation statewide, correct?
- 22 WITNESS ANDERSON: Yes. For this slide here,
- 23 we introduce yet a third accounting of a year. This
- 24 would be the precipitation year which runs from July 1st
- 25 to June 30th.

- 1 And for this particular representation, which
- 2 comes from Western Region Climate Center, which is the
- 3 regional climate center for the Western United States,
- 4 and part of the state climate program, which is a
- 5 cooperative program -- don't need to digress further.
- 6 Anyway, with this particular plot, this shows
- 7 a three-year accumulation, so the deficit over the three
- 8 years starting on July 1st, 2011. And in that
- 9 three-year run, where it ends up, it ends up just
- 10 slightly below the 1974 to '77.
- MS. DES JARDINS: But it's not -- it's not
- 12 that much below the 1974 to '77 drought, which is the
- 13 most severe recent drought, at least short term,
- 14 correct?
- 15 WITNESS ANDERSON: Right. And for '76,
- 16 '77 for the two-year drought, it holds the extreme.
- 17 MS. DES JARDINS: Yeah. And the CalSim
- 18 modeling has indicated previously that the State Water
- 19 Project and Central Valley Project could meet all
- 20 in-basin obligations in a repeat of the '76 to '77
- 21 drought?
- 22 WITNESS ANDERSON: I'm not familiar with
- 23 modeling testimony at all. I'm sorry.
- MS. DES JARDINS: All right. Thank you.
- Let's go to page 5 on this slide.

- 1 So you show here that the precipitation is
- 2 uniquely variable in the U.S., and the highest -- so
- 3 standard deviation is a measure of variation, correct?
- 4 WITNESS ANDERSON: Yes.
- 5 MS. DES JARDINS: And this shows that it's
- 6 higher in Southern California and highest in the Central
- 7 and Sierras and Southeastern California, correct?
- 8 WITNESS ANDERSON: So for this particular
- 9 plot -- and this comes from Dr. Michael Dettinger -- in
- 10 Location 2011, this is a property of coefficient of
- 11 variation for National Weather Service cooperative
- 12 observer stations across the United States.
- 13 And the coefficient of variation is the
- 14 standard deviation divided by the mean. This creates a
- 15 unitless entry that can be compared across the country.
- So in this case, with respect to the southeast
- 17 deserts which possess a very small mean, oftentimes
- 18 under 5 inches, a smaller denominator in this regard
- 19 would lead to a higher coefficient of variation in part
- 20 relative to other parts of California. California
- 21 relative to the rest of the nation does have a
- 22 year-to-year variability that is among the highest
- 23 values in the U.S.
- MS. DES JARDINS: Thank you. Let's go to
- 25 No. 6.

- 1 So this shows the number of days a year that
- 2 are in the core of California's water supply, correct?
- 3 WITNESS ANDERSON: Okay. Again, this plot
- 4 from Dr. Michael Dettinger was aiming at looking at a
- 5 little more detail. On average, half of our annual
- 6 precipitation occurs in the three months December,
- 7 January, and February.
- 8 And in this particular case, he's looking at
- 9 the actual number of days of rainfall on average
- 10 required to get to half of the total precipitation for
- 11 the time period that he lists there.
- 12 And in this case, it shows that for southeast
- 13 deserts, that can be less than a week, Southern/Central
- 14 California upwards of 10 days, and then in the northern
- 15 part of the state upwards of 15.
- 16 So that of those three months, it's those
- 17 particular large storms that form the core.
- 18 MS. DES JARDINS: Thank you. Next, No. 7,
- 19 please. This -- it's a picture of atmospheric river.
- Let's go to No. 8.
- 21 So I believe this is the decadal scale
- 22 variability that you were referring to. And can you
- 23 explain this slide, please?
- 24 WITNESS ANDERSON: Yes, be happy to. Okay.
- 25 So this particular graphic comes from a publication by

- 1 Dr. Michael Dettinger and Dr. Dan Cayan. And this looks
- 2 at precipitation variability, in this case, for the
- 3 Delta catchment. So this would be both the Sacramento
- 4 and San Joaquin Basins.
- 5 And looking at the individual bars in the top
- 6 graph are the annual deviations from a mean of
- 7 25 inches.
- 8 So the bars that are above that are indicating
- 9 the above average and giving an indication of whatever
- 10 that value would be. The bars below are down to what
- 11 the total was that year.
- 12 The black line is a moving average through
- 13 that time series. And it illustrates variability on the
- 14 scale of decades where you are in cycles that are above
- 15 that average and below that average.
- 16 The green line in the plot shows the bottom
- 17 95 percent of rainy days' accumulation. And the red
- 18 line is the accumulation and the wettest five days. And
- 19 the idea behind this graphic is that the decadal scale
- 20 variability, which is still uncertain as to the source
- 21 of that variability, appears, at least in part, to be
- 22 tied to atmospheric rivers processes.
- MS. DES JARDINS: So I want to call your
- 24 attention to the rightmost side of the graph, which I
- 25 believe is the current year on the lower graph, and

- 1 that's the number of Pineapple Express storms making
- 2 California landfall. And that appears to have been
- 3 trending down and -- a little bit before 2000, correct?
- 4 WITNESS ANDERSON: In the decadal scale
- 5 average, this particular categorization of atmospheric
- 6 rivers and -- I would have to discuss with Dr. Dettinger
- 7 again his criteria for limiting it to this particular
- 8 class. I don't remember off the top of my head.
- 9 But in this particular class of atmospheric
- 10 river events, that number has been declining on that
- 11 decadal scale average.
- 12 MS. DES JARDINS: So based on this graph, this
- 13 decade you might expect a continued lull in Pineapple
- 14 Express storms, according to Dettinger's criteria,
- 15 making California landfall; is that not correct?
- 16 WITNESS ANDERSON: Until we reach the next
- 17 variable component that starts increasing it. Again,
- 18 not knowing the source of that variability makes it
- 19 difficult to predict.
- 20 MS. DES JARDINS: Mr. Leahigh, have you looked
- 21 at this decadal scale variable and the possibility that
- 22 we may be in this kind of regime where we're getting
- 23 fewer Pineapple Express storms?
- 24 WITNESS LEAHIGH: I'm not familiar with this
- 25 specific graph, but generally I'm aware that there is a

- 1 decadal component to the pattern of precipitation in
- 2 California.
- 3 MS. DES JARDINS: In your operations planning,
- 4 do you take this kind of regime into account in the fact
- 5 that we may be in a regime where, on average, we get
- 6 fewer of these storms that supply 50 percent of our
- 7 water?
- 8 WITNESS LEAHIGH: We take into account the
- 9 fact that California's precipitation is extremely
- 10 volatile from year to year as far as what the
- 11 expectations are.
- MS. DES JARDINS: Thank you.
- 13 Mr. Milligan, I wanted to ask you the same
- 14 question.
- 15 WITNESS MILLIGAN: The same question you just
- 16 asked Mr. Leahigh?
- 17 MS. DES JARDINS: Yeah. Well, basically, do
- 18 you take into account that we could be in a different
- 19 regime than we've been in, you know, like from 1990 to
- 20 2000, a drier regime where there's fewer Pineapple
- 21 Express storms making landfall?
- 22 WITNESS MILLIGAN: We -- again, because we're
- 23 collocated with the National Weather Service and the
- 24 River Forecast Center -- do take a look at these types
- 25 of trends.

- 1 But the degree of variability, which is a
- 2 couple slides back, has John kind of indicated, puts us
- 3 in a position where we need to be prepared for both
- 4 directions of this. Particularly a year ago, we were
- 5 getting quite a bit of discussion about El Nino and
- 6 flood readiness. So we need to prepare on an annual
- 7 basis, particularly in the fall, to be prepared for just
- 8 about anything.
- 9 The lower plot there, given its sawtooth
- 10 nature, could be we're on the cusp of the upswing of
- 11 that particular cycle. And as Mr. Anderson indicated,
- 12 it's hard to know because we're not quite sure what's
- 13 causing that variability. So we need to be prepared on
- 14 both ends of the scale, particularly because of the
- 15 drought sequence aspects, though, and the stressors on a
- 16 lot of local water supply systems. That just adds
- 17 another degree of complexity.
- MS. DES JARDINS: Thank you.
- 19 Can I go to Exhibit No. 8, please? The
- 20 Reibsame article.
- 21 Oh, sorry. I'm not sure it was correct.
- 22 Let's go back. That's my -- go back to 11.
- 23 So this -- I was not able -- I don't know if,
- 24 Mr. Leahigh, if you know the history of the State Water
- 25 Project operations.

- I found -- there's a 1988 article by
- 2 William E. Reibsame in Climactic Change, and it had some
- 3 interesting history. This is page 13 to 18 of that
- 4 article.
- 5 Let's scroll down until we get highlighted.
- 6 So this talks about water management in the
- 7 1977 to 1988 drought. It said -- or 1976 to '77
- 8 drought. Said: "The drought was intense, resulting in
- 9 new low rainfall extreme stream flow records, but it was
- 10 also relatively short-lived compared to the 1928 to '34
- 11 design drought.
- 12 "Yet because project managers could not
- 13 predict its ultimate duration, they followed tradition
- 14 by assuming that it would emulate the historic multiyear
- 15 drought and thus imposed severe delivery restrictions to
- 16 avoid eventual storage depletion in subsequent years."
- 17 Are you familiar with that history of the
- 18 project allocation at that time?
- 19 WITNESS LEAHIGH: Could you identify the
- 20 author again of this?
- 21 MS. DES JARDINS: It's William Reibsame.
- 22 WITNESS LEAHIGH: I'm not familiar with this
- 23 article.
- MS. DES JARDINS: Okay. Are you familiar with
- 25 this history, though, that he describes?

- 1 WITNESS LEAHIGH: I'm familiar with the
- 2 historical record of hydrology in the state, yes.
- 3 MS. DES JARDINS: Let's go down.
- 4 "The deliveries in 1977 were shortened by
- 5 60 percent, and municipal industrial supplies were
- 6 reduced by 10 percent."
- 7 Does that seem correct, Mr. Leahigh?
- 8 WITNESS LEAHIGH: I don't recall exactly what
- 9 the allocations were in 1977.
- 10 MS. DES JARDINS: Okay. Let's go further to
- 11 the next highlighted section.
- 12 "A formal allocation protocol was codified in
- 13 a rule curve which determines deliveries and carryover
- 14 storage during periods of short supply. The rule curve
- 15 was formulated in 1977 initially to set allocations for
- 16 1978. Assuming continued drought, it required large
- 17 year-end storage to achieve 1978 delivery projections of
- 18 approaching 99 percent reliability.
- 19 "Large carryover increases the likelihood of
- 20 meeting subsequent year water requests, but decreases
- 21 the amount of water which can be delivered in the
- 22 current year, a trade-off common to most storage-based
- 23 water systems.
- "By mandating carryover to meet future year
- 25 contract entitlements with allowable deficiencies, even

- 1 in a repeat of the 1928 to '34 design drought, the rule
- 2 curve was biased towards large carryover storage at the
- 3 expense" -- go to the next page -- "of current year
- 4 deliveries."
- 5 Were you familiar at all with this historic
- 6 operation on the project?
- 7 WITNESS LEAHIGH: I'm familiar with the
- 8 general concept which I believe is being described here.
- 9 MS. DES JARDINS: Thank you.
- 10 Let's go down further to the next highlighted
- 11 section.
- 12 Okay. "Another short, sharp drought developed
- 13 in 1985. The rule curve was invoked, requiring a marked
- 14 decrease in previously declared supplies in order to
- 15 ensure entitlement delivery for 1986 and beyond.
- 16 Reflecting on the 1977 to '78 drought and the wet years
- 17 that followed, however, users and managers had become
- 18 weary of short-term curtailments that might later be
- 19 proved unnecessary.
- 20 "They now began to question the strategy of
- 21 operating the project in constant anticipation of the
- 22 design drought if it meant curtailing current year
- 23 deliveries. Perhaps, they reasoned, unnecessary
- 24 delivery shortages, a frequent problem in a more
- 25 variable climate, are worse than simply running out of

- 1 water further into a multiyear drought."
- 2 Are you familiar with this change in
- 3 operations in 1985?
- 4 WITNESS LEAHIGH: I'm aware that our
- 5 allocation decision process has become more and more
- 6 complicated over time. And this certainly is one aspect
- 7 of the allocation decisions, this inherent balancing
- 8 between overall average delivery capabilities versus dry
- 9 year reliability.
- I also know that in recent times, with new
- 11 regulations coming onboard, it has added to the
- 12 complexity as well. So there -- there are a number of
- 13 aspects that have complicated the delivery
- 14 decision-making process.
- 15 Certainly there has been a significant amount
- 16 of curtailing of deliveries in order to maintain
- 17 carryover supplies in the project storages, certainly in
- 18 the past 10 years.
- 19 MS. DES JARDINS: Thank you.
- 20 Let's scroll down to the next highlighted
- 21 section.
- 22 Says: "A new policy emerged. Maintain full
- 23 contract delivery early in a drought by drawing more
- 24 liberally on reservoir storage, thus accepting greater
- 25 risk of failing to meet subsequent year demands."

- 1 Then let's scroll down further so we can see
- 2 the graph.
- 3 So this is from -- let's scroll down a little
- 4 a little more.
- 5 Yeah, there we go. "Simulated SWP operations
- 6 based on the 1977 rule curve and two alternatives
- 7 proposed in 1985 for a hypothetical drought beginning
- 8 with 1985 precipitation and storage conditions and
- 9 following the pattern of the 1929 to '34 design
- 10 drought."
- 11 So you can see up on the top graph, the old
- 12 procedure maintained end-of-year storage throughout the
- 13 drought, and the new procedure drew storage down.
- 14 Mr. Leahigh, are you familiar with this change
- 15 in operations, and which -- and which operation do you
- 16 think the State Water Project is operating to currently?
- 17 WITNESS LEAHIGH: I wouldn't describe this as
- 18 any kind of change in operations. The procedures for
- 19 making delivery determinations have changed many -- many
- 20 times over the years as far as getting a good balance.
- One thing that has not changed is that we will
- 22 always be making a very conservative estimate as far as
- 23 the amount of water supply that we would expect to --
- 24 amount of runoff that we would expect to see in any
- 25 given year. That's the one thing that is constant over

- 1 time.
- 2 CO-HEARING OFFICER DODUC: Ms. Des Jardins,
- 3 you've used up an hour.
- 4 Do you have additional -- different lines of
- 5 questioning?
- 6 MS. DES JARDINS: Yes. I would like to
- 7 request an additional 15 minutes.
- 8 CO-HEARING OFFICER DODUC: For what line of
- 9 questioning?
- 10 MS. DES JARDINS: I wanted to finish this up
- 11 and go to CalSim allocation assumptions and particularly
- 12 with respect to operator decisions about...
- 13 CO-HEARING OFFICER DODUC: I'll give you the
- 14 15 minutes, but I'm going to strongly encourage you to
- 15 ask direct questions. The foundation is interesting,
- 16 but I don't know that we need to spend that much time on
- 17 building foundation. Or if we do, I'm sure there will
- 18 be objections on questions from the witness. I
- 19 encourage you to ask your questions directly of these
- 20 witnesses.
- MS. DES JARDINS: Okay. Thank you.
- 22 Let's scroll down a little further.
- 23 It says that -- Part A shows total project
- 24 storage at the end of each simulated year, and Graph B
- 25 shows delivery shortfall from contract amounts.

- 1 So, Mr. Leahigh, you agree with the slide that
- 2 if -- if you have a trade-off between maintaining
- 3 carryover storage and delivering more early in the
- 4 drought; is that correct?
- 5 WITNESS LEAHIGH: There's -- yes, there's
- 6 always going to be trade-offs with respect to deliveries
- 7 and average annual deliveries and water supply
- 8 reliability. Typically, though, we do guard against
- 9 prolonged period of dry years in our assessment of
- 10 carryover storages. So that is an aspect that we
- 11 continue today.
- MS. DES JARDINS: Okay. Thank you.
- 13 Let's put this slide away.
- I'd like to go back to CalSim. Slide No. 10,
- 15 Oroville storage, 2013 and 2016. Let's go down to 2013.
- In August of 2013, there was a little more
- 17 than about 2,100,000 acre feet in Oroville; is that
- 18 correct?
- 19 WITNESS LEAHIGH: I'm sorry. What?
- MS. DES JARDINS: In August 2013, there was
- 21 about 2,100,000 acre -- 2.1 million acre feet of water
- 22 in Oroville Dam.
- 23 WITNESS LEAHIGH: Yes, I see that.
- MS. DES JARDINS: Okay. Let's go scroll up to
- 25 2016.

- 1 And in August, we're right about at
- 2 2,100,000 acre feet, correct? About the same as 2013?
- 3 WITNESS LEAHIGH: Yes.
- 4 MS. DES JARDINS: So if the rest of this year
- 5 is as dry as 2013, if we have a dry fall, we could see a
- 6 similar drawdown in Oroville, could we not?
- 7 WITNESS LEAHIGH: It depends on what our
- 8 runoff inflow expectations are.
- 9 With 2013 being the record dry precipitation,
- 10 I'm not sure exactly what the runoff expectations were
- 11 on that particular year. I don't have that in front of
- 12 me.
- 13 But certainly -- I'm sorry what year? Could
- 14 you repeat your question?
- 15 MS. DES JARDINS: Let's go down to -- scroll
- 16 down to the 2013 reservoir.
- 17 If this year turns dry, if next fall turns out
- 18 to be as dry as 2013 was, could we see a similar
- 19 drawdown to what happened in 2013, Mr. Leahigh?
- 20 WITNESS LEAHIGH: Yes, we could.
- 21 MS. DES JARDINS: And if next year was dry,
- 22 you could be facing the same circumstances as you did in
- 23 2014, correct?
- 24 WITNESS LEAHIGH: It depends on how dry.
- MS. DES JARDINS: Thank you.

- 1 So if 2014 is as dry as -- I mean, if 2017 is
- 2 as dry as the bottom 10 years in historic record, if
- 3 Michael Anderson says the average Sacramento runoff for
- 4 those years was 7.5 million acre feet, there could be
- 5 problems with having sufficient storage to meet the
- 6 basic needs, correct?
- 7 WITNESS LEAHIGH: I don't believe we would
- 8 have a problem. It's highly unlikely we would have
- 9 issues next year with our projected carryover storage
- 10 for the end of this year.
- 11 MS. DES JARDINS: What is your projected
- 12 carryover storage?
- 13 WITNESS LEAHIGH: Well, generally we're
- 14 projecting that we'll come in -- currently, that we'll
- 15 come in about 1.4 million acre feet end of September.
- 16 That's our latest projection.
- 17 MS. DES JARDINS: All right. Okay. I just
- 18 want to note that that actually looks to be a little
- 19 lower than the storage you had in -- at the same time in
- 20 2013; is that not correct?
- 21 WITNESS LEAHIGH: Yeah, that looks to be
- 22 correct.
- MS. DES JARDINS: Thank you. Okay.
- 24 So let's go to -- back to the list of slides.
- MS. McCUE: It's DDJ-10 in the exhibits,

- 1 right?
- 2 MS. DES JARDINS: Yes. I apologize.
- 3 The next thing I'd like to go to is the CalSim
- 4 peer review response. Are you familiar with the 2004
- 5 USPR and DWR response to the CalSim peer review?
- 6 WITNESS LEAHIGH: 2004, no, not offhand.
- 7 MS. DES JARDINS: I wanted to ask you because
- 8 there's some very specific language about validation and
- 9 about operators. This is page 18 and 19 of -- scroll
- 10 down until you see the highlighting.
- 11 MR. BAKER: There's only two pages with this
- 12 PDF file.
- MS. DES JARDINS: Let's see. Go back up.
- 14 Yeah, it looks like I didn't get the correct -- let's
- 15 close that, and let's go to the full peer review
- 16 response which is --
- MS. McCUE: Last one was DDJ-12.
- 18 MS. DES JARDINS: Go down the bottom. It's
- 19 actually DDJ-102, CalSim peer review response. It's
- 20 just after No. 21. Open that up.
- 21 CO-HEARING OFFICER DODUC: This now will be
- 22 22.
- 23 (Whereupon Exhibit DDJ-22 was marked for
- identification.)
- 25 MS. DES JARDINS: This is -- I marked as

- 1 DDJ-102 because I previously introduced this.
- 2 Yeah. So let's go down to -- let's try
- 3 page 20, next page.
- 4 Yeah, we need -- there we go. Go back up.
- 5 We want page -- actually, document page 18.
- 6 Go up.
- 7 CO-HEARING OFFICER DODUC: Mr. Leahigh, are
- 8 you familiar with this document?
- 9 WITNESS LEAHIGH: No.
- 10 CO-HEARING OFFICER DODUC: Are you able to
- 11 answer questions about the modeling in terms of this
- 12 peer review?
- 13 WITNESS LEAHIGH: No, I doubt it.
- 14 MS. DES JARDINS: There is a very specific
- 15 question about operator behavior that --
- 16 CO-HEARING OFFICER DODUC: Please ask that
- 17 question.
- 18 MS. DES JARDINS: Okay. So let's scroll down.
- 19 CO-HEARING OFFICER DODUC: What is the
- 20 question?
- 21 MS. DES JARDINS: I just need to highlight it.
- 22 It says: "DWR reclamation suggests that a more
- 23 reasonable approach to defining behavioral parameters is
- 24 through discussions with system operators to define
- 25 current operational policy or rules. It would appear

- 1 more reasonable to define operating rules in
- 2 conversation with operators and subsequently use a
- 3 recent wet, normal, and dry year in a validation
- 4 exercise."
- 5 So, Mr. Leahigh, this goes to the core of
- 6 whether CalSim can be validated. And, arguably, one of
- 7 the reasons why it's difficult to validate is that the
- 8 core reservoir operations in the system are changing
- 9 over time. And has there been a discussion with you
- 10 about what your current operational policy is?
- 11 CO-HEARING OFFICER DODUC: A discussion --
- MS. DES JARDINS: With the modelers with you
- 13 about what your current operational policy is.
- 14 WITNESS LEAHIGH: And I can assume you're not
- 15 talking about 2004?
- MS. DES JARDINS: No.
- 17 WITNESS LEAHIGH: Yes. So we -- yes, we
- 18 periodically do have discussions with the modelers in
- 19 order to try to, again, try to have the code and the
- 20 rule curves within CalSim trying to better emulate kind
- 21 of decisions we would make. There's actually -- it's
- 22 actually a two-way street. We actually are informed by
- 23 the CalSim modeling result as well as far as some of the
- 24 assumptions that they make as far as the optimal way to
- 25 operate the system. And we will take some of that

- 1 feedback to inform the decisions that we make as far as
- 2 realtime as well.
- 3 MS. DES JARDINS: So if there was -- if DWR
- 4 put together input data from a recent wet, normal, and
- 5 dry year -- and I would argue the recent critically dry
- 6 years -- and ran the simulation and compared it with
- 7 your operations, would that help you in forecasting the
- 8 project operations?
- 9 WITNESS LEAHIGH: Well, we're generally -- we
- 10 are familiar with the results that CalSim produces.
- 11 And, like I said, it is a two-way street as far as they
- 12 learn a little bit more from us as far as some of the
- 13 realtime and allocation decisions that we make, and we
- 14 also learn from the CalSim modelers as far as how their
- 15 rule curves work and that interplay between water supply
- 16 reliability and overall project yield. So it is a --
- 17 like I said, it is a two-way.
- 18 MS. DES JARDINS: But isn't it a handicap for
- 19 a forecasting model to not have any input data after
- 20 2003, Mr. Leahigh?
- 21 WITNESS LEAHIGH: Actually, the historical
- 22 data set that we use goes beyond 2003. It's -- the
- 23 historical data that we receive for our water supply
- 24 forecast are typically updated every -- I believe it's
- 25 every five years.

- 1 MS. DES JARDINS: So you have CalSim inputs
- 2 that go beyond 2003?
- 3 WITNESS LEAHIGH: No, not CalSim inputs.
- 4 These would be input -- these would be historical --
- 5 historical. The forecasts that are developed for any
- 6 given year use historical data as kind of a foundation,
- 7 and that historical data set is updated essentially
- 8 every -- every five years.
- 9 MS. DES JARDINS: When you look at historical
- 10 precipitation inflows, do you use the entire historical
- 11 record or do you use like the last 20 or 30 years?
- 12 WITNESS LEAHIGH: Well, there's two aspects to
- 13 that. In terms of -- and this is my understanding. We
- 14 use the entire historical record when we're talking
- 15 about exceedances in terms of volume of precipitation
- 16 and runoff that we would expect to receive.
- 17 But at the same time, there's also a -- my
- 18 understanding -- there's a running 50-year average in
- 19 terms of trying to look at the pattern of that
- 20 precipitation.
- 21 So to the extent that there are changes
- 22 occurring due to whatever, let's say climate change,
- 23 that piece of information would be captured in the
- 24 50-year running average; that the hope would be it would
- 25 be captured there in terms of if there is a change from

- 1 generally lower snowpack, higher percent of direct
- 2 runoff, that would be captured in that patterning.
- 3 MS. DES JARDINS: Thank you.
- 4 CO-HEARING OFFICER DODUC: Thank you.
- 5 Next up is Group No. 38. Mr. Eichenberg,
- 6 Ben Eichenberg.
- 7 Again, if you could ask direct questions
- 8 specific to the information you're trying to gather. If
- 9 we need to backtrack to lay foundation, we will; but
- 10 let's assume that adequate foundation has been laid by
- 11 now.
- 12 --000--
- 13 CROSS-EXAMINATION
- 14 MR. EICHENBERG: I had hoped that the attorney
- 15 for Institute for Fisheries Resources, Jamey Volker,
- 16 would be here. He's on court call right now, and he's
- 17 going to try to come as soon as that call is ended.
- 18 Hopefully he'll be joining me.
- 19 Ms. McCue and Mr. Baker, I just wanted to
- 20 thank you guys and all of the Water Board staff that
- 21 things that have been running smoothly, and I'm
- 22 impressed every day. Thank you very much for all the
- 23 work you do helping us get our presentations up. It's
- 24 been really helpful.
- 25 Mr. Milligan, Mr. Leahigh, and Mr. Anderson,

- 1 and Mr. Holderman -- who I don't think I'll have any
- 2 questions for you today -- but I apologize in advance.
- 3 I might get a little confused about who said what during
- 4 cross from behind. It's just backs of heads. It's
- 5 really hard to tell who's talking. Sometimes one of you
- 6 is a little animated and I'm like, okay, I remember that
- 7 way. But I might get confused, so please feel free to
- 8 correct me if I'm misattributing something.
- 9 So, Mr. Baker, can you please pull up DWR-61,
- 10 page 4? And we'll be looking at line 17 through 18.
- 11 Thank you.
- 12 Page 4, yeah. Thanks.
- Mr. Leahigh, you state that --
- 14 (Reporter request for clarification.)
- 15 MR. EICHENBERG: It's been hard because, as
- 16 you know, we're under time pressure. I apologize in
- 17 advance if I go too fast. Feel free to slow me down.
- 18 CO-HEARING OFFICER DODUC: Is there a way to
- 19 ask the question without reading the text which we can
- 20 all read?
- 21 MR. EICHENBERG: Yeah. I don't intend to
- 22 read -- I don't think I have any sessions where I had
- 23 planned about reading exactly what was in the text.
- 24 But I did want to draw the witness's attention
- 25 to line 17 through 18.

- 1 Mr. Leahigh, you stated that, "Unregulated
- 2 flows are typically in excess of all system needs."
- 3 Can you tell us again what "all system needs"
- 4 mean?
- 5 WITNESS LEAHIGH: Yes. So "all system needs"
- 6 I've been defining as all legal diverters of water in
- 7 the system and all of the water quality control plan
- 8 objectives.
- 9 CO-HEARING OFFICER DODUC: That was your one
- 10 foundational question.
- 11 MR. EICHENBERG: Can you tell me how it
- 12 differs from in-basin requirements as you refer to in
- 13 your testimony at line 25?
- 14 WITNESS LEAHIGH: The definition I just gave
- 15 would be the in-basin -- what I defined as in-basin
- 16 requirements. "All system needs" is probably more
- 17 expansive and would include many other regulatory
- 18 restrictions: Flood control, minimum in-stream flow
- 19 requirements, BIOP requirements, biological opinion
- 20 requirements.
- 21 MR. EICHENBERG: Same page, line 26, you refer
- 22 to unused conservation space. Can you define that for
- 23 us?
- 24 WITNESS LEAHIGH: Yes. So that would be
- 25 required space that we need to provide for flood control

- 1 purposes in the wintertime.
- 2 MR. EICHENBERG: Sorry. So "conservation
- 3 space" means just flood control?
- 4 WITNESS LEAHIGH: Well, I guess I have to look
- 5 at the context there exactly. But...
- 6 MR. EICHENBERG: I have the context up there.
- 7 Take a minute.
- 8 WITNESS LEAHIGH: I'm sorry. That -- give me
- 9 a second, please.
- 10 I misspoke. Unused conservation space would
- 11 be all of the space that would be vacant up to the flood
- 12 control required space. So during excess conditions, to
- 13 the extent that we're not using part of that
- 14 conservation space in the reservoir, we're allowed to
- 15 divert into that conservation space.
- MR. EICHENBERG: Okay. Can you tell me why
- 17 it's called conservation space?
- 18 WITNESS LEAHIGH: Because that's the space in
- 19 the reservoir that's dedicated to conservation of water.
- 20 MR. EICHENBERG: Okay. I believe it's been
- 21 established -- we don't need to do this again -- the
- 22 purpose of the water basin is to provide capacity to
- 23 deliver up to full contract amounts. We're agreed on
- 24 that?
- 25 WITNESS LEAHIGH: Yes, that was one of the

- 1 objectives of the project.
- 2 MR. EICHENBERG: Do you know where this
- 3 purpose comes from?
- 4 WITNESS LEAHIGH: I'm sorry. It's -- what do
- 5 you mean by where it comes from?
- 6 MR. EICHENBERG: What designates that as the
- 7 project's purpose?
- 8 WITNESS LEAHIGH: That's the stated purpose of
- 9 the project.
- MR. EICHENBERG: By who?
- 11 WITNESS LEAHIGH: A policy maker. I'm not --
- MR. EICHENBERG: Is it your boss or something
- 13 or --
- 14 WITNESS LEAHIGH: I don't know.
- 15 MR. EICHENBERG: You don't know. But it is a
- 16 sort of governing purpose of this project that you base
- 17 all of your operations assumptions on, right?
- 18 WITNESS LEAHIGH: That's a general goal for
- 19 the project, is to provide up to those contractual
- 20 amounts of the Delta to the extent possible.
- 21 MR. EICHENBERG: But this instruction wasn't
- 22 given to you in any document. It's just sort of -- it's
- 23 confusing. It seems like -- when I have a job to do and
- 24 I say, okay, well, I have to get X done, X is usually
- 25 given to me by somebody or something or -- but you don't

- 1 recall how you know about this purpose?
- 2 WITNESS LEAHIGH: The fundamental purpose of
- 3 the State Water Project is to provide water supply and
- 4 flood protection. So that's a purpose of the project,
- 5 is to provide water supply to those that have contracted
- 6 for that water supply to the extent possible while
- 7 meeting all the other regulatory and contractual
- 8 obligations.
- 9 MR. EICHENBERG: Just to be clear -- I know
- 10 I've asked this -- but you don't have any basis for this
- 11 fundamental purpose other than it's kind of like God
- 12 maybe?
- 13 MR. BERLINER: I'm going to object. We're
- 14 really in the arena of state law here and a whole litany
- 15 of judicial decisions concerning this as well as the
- 16 contract. And this is beyond the scope of this
- 17 witness's expertise.
- 18 CO-HEARING OFFICER DODUC: So I would agree
- 19 with that.
- 20 Mr. Eichenberg, where are you going with this
- 21 line of questioning? The objective is the objective.
- 22 The Board is not considering approving the objective.
- 23 And why does it matter who gave direction to Mr. Leahigh
- 24 with respect to the objective?
- 25 MR. EICHENBERG: This is the fundamental basis

- 1 of all of his operational assumptions. He makes
- 2 decisions based on what he's comfortable with under this
- 3 basis. So his understanding of what the purpose of the
- 4 project is, I think, goes -- is quite relevant to what
- 5 he's comfortable with operating the project as.
- 6 CO-HEARING OFFICER DODUC: Yes, and you've
- 7 questioned him about that objective. I don't see the
- 8 relevance as to where that objective came from is
- 9 necessary.
- 10 MR. EICHENBERG: It's relevant in terms of his
- 11 definition of what that objective is. He has to define
- 12 that in his decisions or whether he's comfortable with
- 13 running the project at a certain level. If he decides
- 14 to allocate -- if he decides to prioritize deliveries
- 15 over conservation, then he's making that decision based
- 16 on what he thinks the purpose of the project is.
- 17 CO-HEARING OFFICER DODUC: You may question
- 18 him on the purpose of the project even though I think
- 19 we've covered that ground sufficiently. But let's not
- 20 dwell into why and how that purpose came to be. The
- 21 purpose is what it is, and it's up to him to operate the
- 22 project.
- Mr. Williams?
- 24 MR. WILLIAMS: Philip Williams for Westlands.
- 25 Also objection. Argumentative. Mr. Leahigh is

- 1 receiving direction from God as to --
- 2 CO-HEARING OFFICER DODUC: Let's not go there.
- 3 MR. WILLIAMS: Objection. Argumentative.
- 4 CO-HEARING OFFICER DODUC: Thank you,
- 5 Mr. Williams.
- 6 Let's move on to your next line of
- 7 questioning.
- 8 MR. OCHENDUSZKO: Mr. Eichenberg, you were
- 9 joined by fellow counsel.
- 10 Do you mind identifying yourself, please?
- 11 MR. VOLKER: Jamey Volker, counsel for PCFFA
- 12 and IFR. I'll be presenting for IFR after this.
- 13 CO-HEARING OFFICER DODUC: Thank you,
- 14 Mr. Volker.
- 15 Please continue, Mr. Eichenberg.
- MR. EICHENBERG: Thank you.
- 17 Mr. Leahigh, do you believe that you are
- 18 required just -- do you believe that you're required to
- 19 seek the outcome of full -- of delivery of full contract
- 20 amounts where such delivery is feasible under this
- 21 purpose that we've been talking about?
- MR. BERLINER: Objection. Vague and question
- 23 of relevancy. Mr. Leahigh's beliefs are really
- 24 irrelevant.
- MR. EICHENBERG: We've covered that he makes

- 1 decisions based on what he's comfortable with.
- 2 CO-HEARING OFFICER DODUC: Rephrase your
- 3 question, Mr. Eichenberg.
- 4 MR. EICHENBERG: Okay. Okay.
- 5 Do you weigh the delivery of full contract
- 6 amounts where such delivery is feasible? Is that a goal
- 7 you try to accomplish in your operation of the project?
- 8 MR. BERLINER: This has been asked and
- 9 answered. Ms. Des Jardins went through this whole issue
- 10 of trade-off between deliveries and carryover.
- 11 CO-HEARING OFFICER DODUC: Let's give him a
- 12 quick answer so we can move on.
- Obviously the answer is yes?
- 14 WITNESS LEAHIGH: Yes, to the extent possible,
- 15 we try to meet those contractual amounts to our supply
- 16 contractors.
- 17 MR. EICHENBERG: Mr. Baker, can we pull up
- 18 PCFFA-18?
- 19 PCFFA-18 is a July 25 9th Circuit case
- 20 addressing renewal contracts. Are you familiar with
- 21 this case, Mr. Leahigh?
- 22 MR. BERLINER: Objection. Relevance. This is
- 23 a case concerning a NEPA review of interim renewal
- 24 contracts on the CBP. Mr. Leahigh is a state
- 25 representative.

- 1 CO-HEARING OFFICER DODUC: Mr. Williams?
- 2 MR. WILLIAMS: I echo Mr. Berliner. For
- 3 Westlands, I have an objection as to relevance.
- 4 CO-HEARING OFFICER DODUC: Mr. Eichenberg,
- 5 your response to the relevance objection?
- 6 MR. EICHENBERG: I'm trying to lay the
- 7 foundation for the relevance of this case. It has to do
- 8 with delivery of full contract amounts.
- 9 CO-HEARING OFFICER DODUC: Let's go ahead, but
- 10 let's move quickly.
- 11 Are you familiar with this case, Mr. Leahigh?
- 12 WITNESS LEAHIGH: If you could scroll down a
- 13 bit. I don't believe I am, but I just wanted to make
- 14 sure that...
- 15 Yeah, I don't think I'm familiar with this.
- 16 CO-HEARING OFFICER DODUC: Okay. Since you're
- 17 not familiar with this and since I'm sure your attorney
- 18 will remind us that you're not an attorney, feel free to
- 19 answer you don't know to any questions that
- 20 Mr. Eichenberg addresses.
- 21 And Mr. Berliner and Mr. Mizell, we will take
- 22 your, I'm sure -- to avoid objections -- that he is not
- 23 an attorney and should not be able to address legal
- 24 questions. We'll take that under advisement in weighing
- 25 the testimony and evidence here.

- 1 With that, Mr. Eichenberg.
- 2 MR. EICHENBERG: Thank you.
- 3 We can go to page 3 of the opinion. I think
- 4 it's on page 3.
- 5 The Court held that the no action alternative
- 6 which assumed renewal contracts at their full amounts
- 7 was invalid. And, again, on page 6, the Court held that
- 8 the failure to consider a reduction in quantity of water
- 9 delivered was an abuse of discretion.
- 10 Would holdings like this impact your view of
- 11 this stated purpose in WaterFix and your opinion that
- 12 you would -- you would try to deliver full contract
- 13 amounts where possible?
- 14 WITNESS LEAHIGH: I have no idea what that
- 15 case was about. I have no opinion on this.
- 16 MR. WALTER: Hanspeter Walter, San Luis and
- 17 Delta-Mendota Water Authority. I, too, object to this
- 18 line of questioning on relevancy. I do believe it's
- 19 beyond Mr. Leahigh's testimony -- or expertise.
- 20 This is a case involving CVP water service
- 21 contracts. It has nothing to do with State Water
- 22 Project contracts. So there's a lot of confusion being
- 23 introduced in suggesting that all these water project
- 24 contracts are the same. There are hundreds of them.
- 25 They're all different. And, again, objections on

- 1 relevancy, argumentative, beyond the expert's expertise.
- CO-HEARING OFFICER DODUC: Thank you.
- 3 And, Mr. Eichenberg, again, why are you asking
- 4 Mr. Leahigh this question?
- 5 MR. EICHENBERG: Thank you for the reminder.
- 6 I'll ask Mr. Milligan.
- 7 CO-HEARING OFFICER DODUC: All right.
- 8 Objections are sustained. Move on, please.
- 9 MR. EICHENBERG: Mr. Milligan, are you
- 10 familiar with this case?
- 11 WITNESS MILLIGAN: Yes, I am.
- MR. EICHENBERG: And, again, my brief summary,
- 13 based on that, did it have any impact on your view of
- 14 the stated purpose of the WaterFix?
- 15 WITNESS MILLIGAN: Which particular stated
- 16 purpose?
- 17 MR. EICHENBERG: The deliverable contract
- 18 amount.
- 19 WITNESS MILLIGAN: I am not sure that that's
- 20 consistent with the testimony. The material we saw
- 21 yesterday had a "where possible" associated with that.
- 22 That seems consistent with, frankly, existing operation
- 23 of the project.
- We strive to meet the contract quantities,
- 25 understanding that there are shortage provisions

- 1 embedded in many of the water service contracts for the
- 2 CVP, which renewal of those contracts was and continues
- 3 to be the subject of this particular litigation.
- 4 So I think they are compatible. It's not
- 5 necessarily a change of, let's say, an objective of the
- 6 current Central Valley Project.
- 7 The intention of the WaterFix would allow us
- 8 to be able to meet our obligations as we have in the
- 9 past but to be able to recover some of the lost supplies
- 10 that have occurred, or we say a yield, to use that term,
- 11 that's occurred over the last number of years as we kind
- 12 of progressed through various -- some hydrologic changes
- 13 but also regulatory constructs.
- 14 MR. EICHENBERG: Did you -- I thought at the
- 15 beginning you said the purpose of the project was not
- 16 necessarily to deliver full contract amounts.
- 17 WITNESS MILLIGAN: My recollection of the
- 18 sub-bullet that was called up from the EIS had the
- 19 parenthetical that it was "when possible" or "where
- 20 possible," which I think is different than an objective
- 21 that says to meet full contract quantities. So I think
- 22 there's, from an operational standpoint, an
- 23 understanding of trade provisions within the contracts
- 24 is pretty key to how we operate the project year to
- 25 year.

- 1 MR. EICHENBERG: Would you degree that "where
- 2 possible" is a pretty broad term? I mean, that's
- 3 basically to the full capacity of the project, isn't it?
- 4 WITNESS MILLIGAN: Typically in an EIS -- this
- 5 may have been a question more suited for Jennifer Pierre
- 6 with the construct of the EIS -- the scoping process,
- 7 development of the purpose of statement, and identifying
- 8 objectives for the project are the process of a public
- 9 scoping process and tend to be more general. And then
- 10 as you formulate the alternatives around that, you get
- 11 into the more specifics.
- 12 So, yes, I think the objective that was stated
- 13 was probably in a more general sense, and then the
- 14 process of the planning effort and speaking to NEPA,
- 15 which I'm a little more familiar with as opposed to
- 16 CEQA, would be then to hone that down to a series of
- 17 alternatives to allow decision makers to define what the
- 18 project is. Ultimately, I think some of the direction
- 19 will be the product of a record of decision at the end
- 20 of the NEPA process.
- 21 MR. EICHENBERG: Where we are in agreement is
- 22 that the purpose of the project is to meet full contract
- 23 amounts where possible?
- 24 WITNESS MILLIGAN: A purpose, yes.
- 25 MR. EICHENBERG: A purpose of the project.

- 1 Mr. Leahigh, you refer to the unique
- 2 challenges of the current drought in your testimony at
- 3 DWR-61, page 3. Can you define "unique"?
- 4 WITNESS LEAHIGH: What page are you referring
- 5 to?
- 6 MR. EICHENBERG: Page 3 of your testimony,
- 7 DWR-61.
- 8 Mr. Baker if we could pull that up.
- 9 MR. BAKER: Was there a line number?
- 10 MR. EICHENBERG: I don't have the line number
- 11 off the top of my head.
- 12 CO-HEARING OFFICER DODUC: 11.
- MR. EICHENBERG: Thank you so much.
- 14 WITNESS LEAHIGH: Yes, I think my use of the
- 15 term "unique" there goes to the testimony on the
- 16 exhibits that I presented for the 2013 through 2015
- 17 hydrology and how it was unprecedented in terms of the
- 18 historical record.
- 19 MR. EICHENBERG: The historical record going
- 20 back how many years?
- 21 WITNESS LEAHIGH: I think it varied depending
- 22 on the parameter we were looking at. But most of the
- 23 record went back to drought 1900 plus or minus.
- MR. EICHENBERG: But it's possible that a
- 25 drought like this could have happened before 1900?

- 1 WITNESS LEAHIGH: Yes, I think that's
- 2 possible.
- 3 MR. EICHENBERG: So, in that sense, "unique"
- 4 doesn't mean the only time in history that this had
- 5 happened?
- 6 MR. BERLINER: Objection. Assumes facts not
- 7 in evidence. He didn't say it did happened; he said
- 8 it's possible it could have happened.
- 9 CO-HEARING OFFICER DODUC: Go ahead and
- 10 answer, Mr. Leahigh.
- 11 WITNESS LEAHIGH: Meaning something that would
- 12 have been unexpected.
- MR. EICHENBERG: Okay. Thank you.
- 14 Can you describe the challenges that you were
- 15 talking about when you spoke of unique challenges?
- 16 WITNESS LEAHIGH: Yeah. The challenges had to
- 17 do with the very limited water supply that was available
- 18 in the system during these years, how that was managed
- 19 in order to meet -- try to meet as many of the Water
- 20 Quality Control Plan objectives as possible, how to meet
- 21 other -- settlement contractual needs, and other --
- 22 other needs of the system.
- MR. EICHENBERG: Are those -- those are
- 24 challenges that you face in every year?
- 25 WITNESS LEAHIGH: Generally, no. We're

- 1 typically able to meet those -- those very fundamental
- 2 first needs of the project as I've been describing them,
- 3 which would be the Water Quality Control Plan objectives
- 4 and the settlement contracts.
- 5 MR. EICHENBERG: And meeting those needs -- so
- 6 if you didn't meet those needs, we'd be talking about
- 7 exceedances; is that right?
- 8 WITNESS LEAHIGH: Well, in terms of the
- 9 objectives, those would be exceedances. Of course, we
- 10 did petition the Board for modifications to the
- 11 objectives in 2014 and 2015.
- 12 MR. EICHENBERG: Okay. You told Ms. Cardella,
- 13 who represents South Valley Water Agency -- I hope it
- 14 was you -- that while the modeling that has been done
- 15 for the project is useful, it may not represent the full
- 16 range of what's realistic. Is that what you said?
- 17 WITNESS LEAHIGH: I may have said something to
- 18 that extent.
- 19 MR. EICHENBERG: Okay.
- 20 WITNESS LEAHIGH: I don't recall the exact
- 21 context when I said that.
- MR. EICHENBERG: If the intent of the
- 23 modeling, as you testified, is to show what might happen
- 24 in extreme hydrology such as that of the last few years,
- 25 some other modeling should be done? Is that what you

- 1 said, that the -- I'm sorry if I didn't say that
- 2 right -- but that the intent of the modeling is not to
- 3 show the extreme hydrology, and if that were the intent,
- 4 then some other modeling should be done?
- 5 WITNESS LEAHIGH: I don't remember saying
- 6 that, actually. I'm not sure if that was my testimony
- 7 or not.
- 8 MR. EICHENBERG: Someone said it. It's hard
- 9 to tell who's talking.
- 10 But any of the panel recall someone who said
- 11 that the intent of the modeling is not to represent
- 12 extreme hydrology?
- 13 WITNESS MILLIGAN: Did you recall we were
- 14 having some discussion about modeling -- and I can't
- 15 remember even which group of cross-examination. But
- 16 maybe as a point of clarity, the CalSim modeling is
- 17 meant to illustrate the operations of the project and,
- 18 again, in a comparative sense across a broad range of
- 19 hydrology.
- 20 There are some extreme circumstances that may
- 21 not be covered in that and some examples of how the
- 22 project may operate. Mr. Leahigh had an example of this
- 23 last -- last year, trying to drill down to a finer time
- 24 step. And that's an example of trying to answer a
- 25 pretty good question as to how, in that particular

- 1 example, the project could have captured in some
- 2 short-time steps some additional volumes of water that
- 3 probably in the scenario was fairly significant.
- 4 And it could have been in that context that,
- 5 depending on what question might be posed, some
- 6 additional combinations of things may be useful.
- 7 Another example that we may have talked about
- 8 was the environmental documents do have some sections to
- 9 do some sensitivity analysis around climate change and
- 10 the potential climactic possibilities going forward.
- 11 MR. EICHENBERG: Is that what was meant by
- 12 "extreme hydrology"?
- 13 WITNESS MILLIGAN: I think extreme hydrology
- 14 could be obviously -- and Mr. Anderson could probably
- 15 capture that as well -- could be at either end of the
- 16 scale typically. Might be sequential drought for a
- 17 period of time, particularly when we're talking about
- 18 atmospheric rivers book-ending very long periods of dry
- 19 which we've seen the last couple of years. So it may
- 20 also account for some flooding events that certainly
- 21 fall through the cracks in a monthly time step by
- 22 CalSim.
- 23 MR. EICHENBERG: For anybody, can you describe
- 24 extreme hydrology in terms of percentage? Are we
- 25 talking about a 1 percent hydrologic year or less, more?

- 1 MR. BERLINER: Again, this has been asked and
- 2 answered. We covered a lot of this territory already
- 3 with Ms. Des Jardins.
- 4 CO-HEARING OFFICER DODUC: We are -- you
- 5 are -- I mean, it seems like you're trying to follow up
- 6 on previous cross, which I guess is helpful as long as
- 7 we don't repeat all that.
- 8 So let me ask again: Where are you going with
- 9 these questions? And perhaps you can just get there.
- 10 MR. EICHENBERG: It's my impression that
- 11 extreme hydrology was not covered by the modeling, and I
- 12 thought that was the previous testimony of these
- 13 witnesses.
- 14 CO-HEARING OFFICER DODUC: Do you -- perhaps
- 15 that's better saved for the modeling panel.
- MR. EICHENBERG: Perhaps. They can certainly
- 17 answer that if they felt that they were qualified to
- 18 answer.
- 19 CO-HEARING OFFICER DODUC: So what was the
- 20 question again?
- 21 MR. EICHENBERG: What we're talking about as
- 22 far as extreme hydrology, whether we're talking about --
- 23 like what's the chance of it actually happening, whether
- 24 it's 1 percent in one 100 year or whether it's --
- 25 WITNESS MILLIGAN: I would say that would

- 1 depend on the question at hand. If one were to use the
- 2 example -- may be a little late here -- if you're
- 3 designing a spillway for a dam, you're going to use a
- 4 much more infrequent event than you may be doing for,
- 5 let's say, designing a levee that might protect an
- 6 agriculture area versus levees that protect the city of
- 7 Sacramento.
- 8 Again, water supplies for M&I use, you may
- 9 have a different risk equation than you may have for
- 10 agricultural. Different element as it relates to
- 11 complex water quality standards in the Delta. So it
- 12 would depend on the question.
- 13 So I think the CalSim modeling covers a great
- 14 deal of those types of things, particularly across the
- 15 broad range of the hydrology. And there are probably
- 16 supplemental pieces of analysis that have been done that
- 17 deal with finite specific questions that need more
- 18 resolution and a little more detail to really weed out
- 19 what the concern level may be.
- 20 So it would depend on the question, and I
- 21 think the modelers would probably have a great deal of
- 22 information, particularly as it relates to some of the
- 23 water quality and very tight resolution. We have a lot
- 24 of the discussion about flows in particular sections
- 25 with channels within the Delta, and I think that that's

- 1 certainly not something that comes out of CalSim.
- 2 So, again, one may have to be very specific
- 3 about where they're looking, and the modeling may be
- 4 able to pick up a particular piece of information.
- 5 MR. EICHENBERG: What are some of those
- 6 specific circumstances? You said -- I forget your exact
- 7 phrasing -- but an addendum or additional modeling that
- 8 had been done about specific extreme hydrological
- 9 events. Was that taken into account in your operations
- 10 review, or was it just a straight model that has been
- 11 presented as part of RDEIR.
- 12 WITNESS MILLIGAN: For myself, I've looked at
- 13 a lot of particular components out of the modeling
- 14 suite. As you can imagine, there's a great deal of
- 15 information that's come out of these models, and some
- 16 pieces of information may be more germane to certain
- 17 things of concern than others.
- 18 So the things that I've looked at would be
- 19 different than Mr. Leahigh from a State Water Project
- 20 standpoint. It may be different than some individuals
- 21 who may be interested in flow past the city of
- 22 Courtland, let's say, for example, which -- I'm not
- 23 quite sure how that may affect CDP operations, but I'm
- 24 certainly willing to listen.
- 25 But there is a lot of information out there,

- 1 and I guess one needs to be very specific about what
- 2 question they have to be able to then go and pull it out
- 3 of that data set. It's a pretty vast library of
- 4 information.
- 5 MR. EICHENBERG: The data set you're talking
- 6 about, though, my assumption is that that's part of like
- 7 a central modeling data set that was presented for the
- 8 whole project. And I thought you had said there may be
- 9 been additional modeling done for these extreme
- 10 hydrological events. Did I misunderstand?
- 11 WITNESS MILLIGAN: I think everything that's
- 12 been done is somewhere within the body of work, pretty
- 13 extensive for the EIS, EIR drafts, and also for the
- 14 draft -- or for the final biological assessment for the
- 15 ESA consultation for WaterFix as well.
- 16 MR. EICHENBERG: Ask it this way: What
- 17 modeling did you review for your operations testimony?
- 18 CO-HEARING OFFICER DODUC: Is there a specific
- 19 aspect of the modeling that you would like Mr. Milligan
- 20 to address rather than an open-ended model?
- 21 MR. EICHENBERG: I was trying to get at the
- 22 extreme hydrological modeling, and I -- I just thought
- 23 that they had said earlier that there was no -- that the
- 24 modeling didn't adequately cover those events. And then
- 25 I thought he said there may have been supplemental

- 1 modeling done. So I'm trying to establish whether or
- 2 not supplemental modeling was part of the modeling that
- 3 he reviewed as part of the operations testimony.
- 4 CO-HEARING OFFICER DODUC: The question is:
- 5 To your knowledge, was the extreme scenarios modeled
- 6 and, if so, did you review results from that?
- 7 WITNESS MILLIGAN: I looked at a great deal of
- 8 the CalSim output which captures some level of the outer
- 9 boundaries of the ranges we've been talking about.
- I have seen some with the output from some of
- 11 the climate change work that's been done, again, more in
- 12 a network that was more geared to a sensitivity analysis
- 13 which would kind of help us define trends that may be
- 14 not absolute numbers.
- I have looked at and seen some individual
- 16 pieces of data from DSM-2 modeling as well that think
- 17 about some of the Delta dynamics.
- 18 There may be some other information that was
- 19 in the federal document over the last five, six years
- 20 that this has been kind of in play.
- 21 So looked at a great deal of the modeling
- 22 output. It's hard to say today exactly which pages of
- 23 which outputs -- again, predominantly geared towards
- 24 CVP, operations storage, and then Delta collective
- 25 hydrodynamics as well as salinity, changes in salinity

- 1 particularly that may occur when we think about
- 2 different schemes related to balancing North Delta
- 3 diversion versus South Delta diversion.
- 4 CO-HEARING OFFICER DODUC: So, Mr. Eichenberg,
- 5 was there a specific extreme scenario that you were
- 6 interested in?
- 7 MR. EICHENBERG: Yes, drought.
- 8 CO-HEARING OFFICER DODUC: What level of
- 9 drought? What particular aspect? Is there a particular
- 10 time period you're interested in?
- 11 MR. EICHENBERG: The aspects of drought that
- 12 we've been talking about the last -- the one labeled as
- 13 a unique situation.
- 14 CO-HEARING OFFICER DODUC: Okay. The fact
- 15 that we have been talking about it extensively, what
- 16 particular aspect are you now looking for? I'm trying
- 17 to help you narrow the focus here.
- 18 MR. EICHENBERG: Thank you so much.
- 19 I'm wondering whether there's been some
- 20 modeling that has encompassed the most recent drought
- 21 that they reviewed as part of their operational review
- 22 for the WaterFix, whether -- I mean, it goes to question
- 23 of whether they've looked at extreme situations like the
- 24 one we just went through when they were trying to
- 25 predict what impact the WaterFix would have on the users

- 1 of water.
- 2 CO-HEARING OFFICER DODUC: Okay. So do you
- 3 know, or is that something that we need to defer to the
- 4 modeling panel?
- 5 WITNESS MILLIGAN: Well, I will say this, in
- 6 terms of at least my review. The unique nature of the
- 7 last couple years is we've done a lot of discussions
- 8 about the hydrology, which is a big driver, but there's
- 9 also the dynamic of going back to our previous drought
- 10 analyses, let's say the historical documents I'll call
- 11 that, from the '80s, looked at the 1928, 1932 drought
- 12 sequence -- and, again, our experience is through '88
- 13 through '92, '93 -- superimposed with our current levels
- 14 of demand in the state versus -- and our current
- 15 regulatory structure that were obviously not in place in
- 16 the 1920s, 1930s, and were not necessarily in place
- 17 fully as they are today and the 1980s, 1990s.
- 18 Thinking about those particular dynamics and
- 19 multiple years of drought, when we get to years 4 and 5,
- 20 there's a lot of lessons to be learned by taking that
- 21 hydrology just itself and superimposing current
- 22 regulatory structure to that and then learning to think
- 23 through what does that mean as well as just not looking
- 24 at, well, here's what we had as something.
- 25 So there's a lot in the current data that,

- 1 although one might say historically we'd have some of
- 2 these challenges, well, some of these challenges take
- 3 that hydrology and superimpose it into our current --
- 4 the current structure in terms of putting that together.
- 5 I don't know of an analysis that's taken the
- 6 last three, four years, and with the WaterFix in place
- 7 and really run that simulation all the way through to
- 8 see how things may have changed. And that is an
- 9 analysis that I'm not aware of.
- 10 MR. EICHENBERG: So that's not something you
- 11 took into account in your operations analysis of the
- 12 WaterFix?
- 13 WITNESS MILLIGAN: I did not take something
- 14 into account that doesn't exist, but did try to glean
- 15 what we could from the existing modeling that does have
- 16 two really good examples of prolonged drought over as
- 17 long as a six-year period that can give us some
- 18 indication as to how we might operate with and find a
- 19 utility in something like a WaterFix.
- 20 MR. EICHENBERG: But that is a review -- you
- 21 did review the historical record for extreme drought
- 22 conditions when you were doing your review of the
- 23 operations for the WaterFix?
- 24 WITNESS MILLIGAN: Again, I certainly looked
- 25 at the CalSim results which have two six-year drought

- 1 periods embedded in that and then also thought through
- 2 where we've been in the last few years in terms of our
- 3 operation and things like Mr. Leahigh's example that he
- 4 had last year, last year's kind of winter, early spring
- 5 operations.
- And there have been others that have put
- 7 together some illustrations as to the if you're having
- 8 North Delta diversion that could operate on a short-time
- 9 step, what the advantages to those would be in terms of
- 10 water supply.
- 11 And then one thing they still think about is
- 12 what does that mean in terms of the change in outflow.
- 13 Because these were all during periods of fairly intense
- 14 rainfall, excess conditions in the Delta that, you know,
- 15 peeked and then kind of then ebbed as it diverted. And
- 16 this kind of fits in with Mr. Anderson's discussion of
- 17 atmospheric river events, great deal of excess flows of
- 18 water on the value floor downstream of the major
- 19 catchments, reservoirs for the project that end up
- 20 getting to the Delta, cause pretty high peaks and flows
- 21 and then recede within a couple weeks because they're
- 22 not followed up by a series of waves of storms which are
- 23 probably a lot more typical to the hydrology.
- 24 MR. EICHENBERG: Okay. Mr. Leahigh, did you
- 25 also look at any analysis of the last few years of

- 1 unique circumstances or -- I guess we can start with
- 2 that.
- 3 WITNESS LEAHIGH: With regards to the
- 4 California WaterFix, no, no.
- 5 Looked at the modeling in terms of comparative
- 6 analysis. And I think that was the proper use of the
- 7 model, is to look at the comparative effects of the new
- 8 project.
- 9 The California WaterFix is not a project to
- 10 avoid a drought situation. That's not the purpose of
- 11 the California WaterFix. There are aspects of the
- 12 California WaterFix that could -- if we are able to
- 13 convey more water supplies in the wetter years and that
- 14 to the extent that helps local storages better deal with
- 15 drought situations, that is probably the only aspect I
- 16 see as a connection to the WaterFix and the extreme
- 17 drought scenarios that you're kind of describing.
- MR. EICHENBERG: We've been hearing a lot
- 19 about extreme drought scenarios and climate change. Do
- 20 you have any opinion on why we would be making a major
- 21 infrastructure investment that didn't deal with drought
- 22 at this time in history?
- 23 WITNESS LEAHIGH: Well, I just talked about
- 24 the aspect of how it does help mitigate against those
- 25 types of events.

- 1 MR. EICHENBERG: You said its primary purpose
- 2 was not to deal with drought.
- 3 WITNESS LEAHIGH: I said it wouldn't prevent a
- 4 drought -- extreme drought conditions, but it
- 5 potentially enables the end users to better deal with
- 6 those types of circumstances.
- 7 MR. EICHENBERG: Okay. Can we agree it's not
- 8 a primary purpose of the project to deal with drought
- 9 conditions?
- 10 MR. MIZELL: Object. Again, misstates his
- 11 testimony. His testimony was it won't prevent a
- 12 drought.
- 13 CO-HEARING OFFICER DODUC: Let's move on,
- 14 please. In fact, if you're moving on to your next line
- 15 of questioning -- I'm just checking with the court
- 16 reporter. Would you like to take a break now?
- 17 Let's take a 15-minute break now and we'll
- 18 resume at 10:50.
- 19 (Off the record at 10:36 a.m. and back
- on the record at 10:51 a.m.)
- 21 CO-HEARING OFFICER DODUC: Please take your
- 22 seats. We're resuming with cross-examination by
- 23 Mr. Eichenberg and Mr. Volker. If I could ask both of
- 24 you -- actually, everyone, when you speak again, please
- 25 speak into the microphone and try to be as clear as

- 1 possible for the court reporter.
- 2 Thank you.
- 3 MR. EICHENBERG: I'm going to try a sort of
- 4 sideways mic. Is this any better?
- 5 CO-HEARING OFFICER DODUC: Much better.
- 6 MR. EICHENBERG: I'm going to try to assume
- 7 the foundation that we talked about. And I think we've
- 8 already brought up the Delta Reform Act to some extent.
- 9 If we could -- we've talked about the Delta
- 10 Reform Act and that the Board developed flow criteria
- 11 based on the Delta Reform Act.
- 12 And I'd like to ask Mr. Leahigh whether you
- 13 evaluated the WaterFix operations under the assumption
- 14 that you might have to comply with the flow criteria
- 15 developed by the Board in 2010.
- We can pull those up if you're not familiar
- 17 with what I'm talking about.
- 18 WITNESS LEAHIGH: No, the answer is no.
- 19 MR. EICHENBERG: Mr. Milligan, is that true as
- 20 well?
- 21 WITNESS MILLIGAN: Are you referring to the --
- 22 what we talked about the other day as the -- is this
- 23 75 percent?
- 24 MR. EICHENBERG: Yeah, that was part of that
- 25 document.

- 1 WITNESS MILLIGAN: Yes. No, I have not.
- 2 MR. EICHENBERG: Do you feel that you can
- 3 evaluate the operations of the WaterFix well enough to
- 4 give an opinion on injuries to legal users of water
- 5 under a new Water Quality Control Plan?
- 6 WITNESS MILLIGAN: Not knowing what the
- 7 changes of a potential new control plan would be
- 8 relative to the current plan, I would say no.
- 9 MR. EICHENBERG: Is that true for you, too,
- 10 Mr. Leahigh?
- 11 WITNESS LEAHIGH: Yeah. Same answer.
- MR. EICHENBERG: Okay. So, again, assuming
- 13 some foundation here, we indicated that operations --
- 14 and we were talking about water rights permits, you were
- 15 including the auspices of a temporary urgency change
- 16 petition, or TUCP. And exceedance rates that we were
- 17 talking about earlier with other cross-examiners, we
- 18 talked about 1.1 percent exceedance, et cetera, that
- 19 these were -- it included the operation of TUCPs, that
- 20 they weren't counted as exceedances -- that exceedances
- 21 were not counted if they came under the operation of a
- 22 TUCP.
- 23 And in your testimony, Mr. Leahigh, you said
- 24 that you would continue to operate within permit terms.
- 25 And I'm assuming that we're talking about the operation

- 1 of TUCPs, we're including that in your definition of
- 2 "permit terms"; is that correct?
- 3 WITNESS LEAHIGH: I thought those would be
- 4 included as a permit term.
- 5 MR. EICHENBERG: Mr. Milligan, does that
- 6 comport with your understanding?
- 7 WITNESS MILLIGAN: We would view it as a
- 8 temporary change to our permit terms.
- 9 MR. EICHENBERG: Included in the definition of
- 10 "operating" under your permit terms that Mr. Leahigh had
- 11 in his testimony and you corroborated?
- 12 WITNESS MILLIGAN: Yes.
- MR. EICHENBERG: Okay. How many --
- 14 Mr. Leahigh, maybe, or either of you if you know, how
- 15 many TUCPs has the State Water Project, Central Valley
- 16 Water Project combined -- how many have they asked for
- 17 in the history of their operations?
- 18 CO-HEARING OFFICER DODUC: Do you have a time
- 19 frame for that?
- 20 MR. EICHENBERG: The history of since they
- 21 started operating.
- 22 WITNESS LEAHIGH: How many have we asked for
- 23 or how many have we received?
- MR. EICHENBERG: I said "asked for."
- 25 WITNESS LEAHIGH: Asked for?

- 1 I'm only aware of the request in 2009 which
- 2 was subsequently retracted and then the request in 2014
- 3 and -- I'm sorry. 2014 and 2015.
- 4 MR. EICHENBERG: Mr. Milligan, any additional
- 5 requests you're aware of?
- 6 WITNESS MILLIGAN: I would refer to probably
- 7 defer that question to our water rights folks who would
- 8 be more in tune, particularly if we're going back to the
- 9 history of the Central Valley Project.
- 10 Yeah, other than the ones I come to mind, the
- 11 same as Mr. Leahigh described in addition to this year's
- 12 petition.
- 13 MR. EICHENBERG: Okay. So just looking back
- 14 to 2003 perhaps, I have the State Water Board has a Web
- 15 page that shows TUCPs. And maybe we could take a look
- 16 at that and get a more specific number. I have
- 17 PCFFA-12, Exhibit PCFFA-12.
- 18 If we could pull that up, Mr. Baker. Thank
- 19 you so much.
- 20 This is a list of TUCPs from the Board's
- 21 Web site. We'll mark it as Exhibit PCFFA-12.
- 22 (Whereupon Exhibit PCFFA-12 was marked
- for identification.)
- 24 MR. EICHENBERG: I believe we handed out a
- 25 paper copy of that. Take a look and maybe we can figure

- 1 out how many of those since 2003 the project has. I
- 2 count -- I highlighted all of DWR reclamations, TUCPs
- 3 since 2003, and I count 49, or close to four per year
- 4 that -- that the Bureau and DWR requested for -- across
- 5 their operation.
- 6 Can you take a look at that exhibit and tell
- 7 me how many of those were SWP and CVP requests?
- 8 WITNESS MILLIGAN: Again, I would probably
- 9 defer to our water rights presenters. That will be
- 10 later into the process. Not to kick the can down the
- 11 road in that regard, but at least I think some of these
- 12 for reclamation would be good to know what the context
- 13 were of these requests.
- 14 Were they dealing with Delta objectives that
- 15 might be related to the WaterFix? Some of these might
- 16 have been consolidated place of use or request for
- 17 change of place of use south of Delta. It looks like a
- 18 number of these. So I would defer to -- the details I
- 19 think we're get heading towards here to our
- 20 representative for CVP.
- 21 MR. EICHENBERG: Mr. Leahigh, are you also
- 22 unable to tell me?
- 23 WITNESS LEAHIGH: I would just -- my first --
- 24 a long document here, but I -- and this is probably
- 25 better answered by the other panel, but I would find it

- 1 very hard to believe that many, if any, other of these
- 2 are related to our Water Quality Control Plan, temporary
- 3 agency change.
- 4 MR. EICHENBERG: My question was about the
- 5 project, the Central Valley Project and the State Water
- 6 Project.
- 7 WITNESS MILLIGAN: Right. That's what I'm
- 8 referring to as well.
- 9 MR. EICHENBERG: So anything related to those
- 10 projects? Okay. I think I heard your answer. That's
- 11 fine.
- 12 Mr. Leahigh, does DWR plan on requesting to
- 13 use you for part of its planning process for WaterFix?
- 14 CO-HEARING OFFICER DODUC: What do you mean by
- 15 "planning process"? I wouldn't ask for a TUCP for
- 16 planning.
- 17 MR. EICHENBERG: No, you're right. I mean in
- 18 terms of planning for future operations of the WaterFix
- 19 project. In their operational review, I assume they
- 20 looked at what potential operations might have been. My
- 21 question is whether they looked -- whether they plan on
- 22 asking for TUCPs as part of that, those operations.
- 23 CO-HEARING OFFICER DODUC: I believe that's
- 24 been addressed. The TUCP option is one option on the
- 25 table that currently exists for the project, that

- 1 currently exists for -- for other water rights
- 2 operations. And it's one option that they, I don't
- 3 believe, have ruled out going into the future.
- 4 So, moving on?
- 5 MR. EICHENBERG: Okay. I was hoping for a --
- 6 more of a statement that it was something that they
- 7 considered proactively as part of their planning
- 8 process, but I think you may be right that it's been
- 9 covered.
- 10 So we've been talking about conservative water
- 11 supply estimates, I think, in response to some other
- 12 cross -- and I think that was you, Mr. Leahigh -- and
- 13 making operational decisions based on recent experiences
- 14 in your recent -- in extreme hydrological conditions.
- 15 Are we going to be in the same situation
- 16 requesting temporary urgency change petitions as we were
- 17 in 2014 and 2015 if we see similar hydrological
- 18 conditions?
- 19 WITNESS LEAHIGH: I think it's too vague of a
- 20 question in terms of "similar hydrologic conditions."
- 21 I think --
- MR. EICHENBERG: If we see about the same
- 23 amount of the precipitation, same hydrological
- 24 conditions as we did -- have we changed our operations
- 25 in any way that would prevent the need for TUCP?

- 1 WITNESS LEAHIGH: When?
- 2 MR. EICHENBERG: As we needed them in 2014 and
- 3 2015 and, say, in 2017 and 2018.
- 4 MR. BERLINER: I'm going to object on the
- 5 grounds that this is a highly ambiguous question, and
- 6 it's vague, and it assumes an awful lot of facts not in
- 7 evidence. I don't have any objection if he wants to
- 8 break this down and give the witness some parameters to
- 9 answer this but --
- 10 CO-HEARING OFFICER DODUC: Well, I have an
- 11 objection. Let's get some clarity here.
- 12 Mr. Leahigh, Mr. Milligan, are TUCPs a
- 13 continuing option for the projects in the future if
- 14 hydrology and operational restrictions necessitate the
- 15 need for it? I mean, sitting here right now, can you
- 16 definitely say that TUCPs will not be something that you
- 17 would consider in the future? If so, I would like to
- 18 hear that.
- 19 I'm of the impression that TUCP requests is an
- 20 option that the projects have and it's an option that
- 21 you're not proposing to eliminate with the WaterFix.
- 22 And if that is incorrect, let's get that into the
- 23 record.
- 24 WITNESS MILLIGAN: I think that we would view
- 25 that that is still an option under certain

- 1 circumstances. I think, to take it a step further, we
- 2 do not believe we're going to rely on change petitions
- 3 to a greater degree if WaterFix were approved.
- 4 CO-HEARING OFFICER DODUC: Because of the
- 5 flexibility?
- 6 WITNESS MILLIGAN: Because of the flexibility.
- 7 If anything, it would make it possible for us to be less
- 8 likely to make a -- such a request.
- 9 CO-HEARING OFFICER DODUC: But you're not
- 10 ruling out the option?
- 11 WITNESS MILLIGAN: Not ruling out the option.
- 12 And my review, at least to the CVP, would say that the
- 13 operation or how we would operate with such a facility
- 14 within the operating range that we defined between the
- 15 H3 and H4 would not create a circumstance where we're
- 16 more likely to require a need to have change petitions.
- 17 CO-HEARING OFFICER DODUC: You're not ruling
- 18 out that option?
- 19 WITNESS MILLIGAN: Not ruling it out.
- 20 CO-HEARING OFFICER DODUC: Does that go for
- 21 the State Water Project as well, Mr. Leahigh?
- 22 WITNESS LEAHIGH: Yes, I think that I would
- 23 agree that that wouldn't be ruled out. And I wouldn't
- 24 specifically tie it to the California WaterFix. I think
- 25 that question is really independent of whether the

- 1 WaterFix is approved or not.
- 2 CO-HEARING OFFICER DODUC: Sitting here today,
- 3 you cannot predict under what scenario you might be apt
- 4 to score a temporary urgent change petition?
- 5 WITNESS LEAHIGH: That's right, because it's
- 6 dealing with unsuspected conditions.
- 7 CO-HEARING OFFICER DODUC: Thank you.
- 8 All right. Let's move on, Mr. Eichenberg.
- 9 MR. EICHENBERG: Great. Thank you so much.
- 10 I want to talk about or ask some questions
- 11 about salmon doubling. We have -- D-1641 mentioned
- 12 salmon doubling. I'm going to try to lay the foundation
- 13 without pulling things up so we can keep this moving
- 14 faster. And that references the 1995 Bay-Delta plan.
- Mr. Leahigh, are you familiar with the salmon
- 16 doubling objective from D-1641 of 1995 Bay-Delta Plan?
- 17 MR. BERLINER: Object on grounds of relevance.
- 18 This is a Part II question.
- 19 CO-HEARING OFFICER DODUC: So where are you
- 20 going with this, Mr. Eichenberg?
- 21 MR. EICHENBERG: Well, they've said that they
- 22 operate -- that they plan their operations based on
- 23 D-1641 -- combined with D-1641. I want to see if
- 24 they're talking about complying with all of D-1641.
- 25 And I think that that does have an impact on

- 1 legal uses of water, because if there are additional
- 2 flows that should be directed towards the salmon
- 3 doubling provision, those flows have to come from
- 4 somewhere.
- 5 CO-HEARING OFFICER DODUC: Mr. Berliner, your
- 6 response?
- 7 MR. BERLINER: In that case, I'm going to
- 8 object on the grounds that it misrepresents D-1641.
- 9 There's no doubling criteria in D-1641.
- 10 CO-HEARING OFFICER DODUC: All right.
- 11 MR. EICHENBERG: We have the exhibit. We can
- 12 pull up where it mentions the doubling criteria in
- 13 D-1641.
- 14 CO-HEARING OFFICER DODUC: I'll give you a
- 15 little bit of leeway on this, but keep in mind the focus
- 16 for fishery will be in Part II.
- 17 MR. EICHENBERG: I understand that.
- 18 CO-HEARING OFFICER DODUC: So your linkage to
- 19 impact on users is valid, but let's keep that focus.
- MR. EICHENBERG: Thank you.
- 21 Are you familiar with the salmon doubling
- 22 provision? was my question.
- 23 WITNESS LEAHIGH: Yeah. I'm not aware that
- 24 there's any requirement in D-1641 for salmon doubling.
- MR. EICHENBERG: Can we pull up SWRCB-21,

- 1 page 61? I think it's near the bottom here.
- 2 Let's scroll back up.
- 3
  It says near the top -- it says:
- 4 "Implementing the narrative objectives for salmon
- 5 protection requires a long-term process."
- 6 So it mentions the salmon doubling narrative
- 7 objectives and that it will require a long-term process.
- 8 "Period of actual operation meeting the
- 9 numerical objective in the 1995 Bay-Delta Plan or the
- 10 measures under the SJRAVAMP coupled with adequate
- 11 monitoring is required before the SWRCB can determine
- 12 whether additional implementation measures are needed to
- 13 meet this objective."
- 14 And then we have PCFFA-17, so
- 15 Exhibit PCFFA-17, 1995 Bay-Delta Plan, page 28.
- 16 (Whereupon Exhibit PCFFA-17 was marked
- for identification.)
- 18 MR. EICHENBERG: This is fish doubling
- 19 requirements.
- 20 Would you agree that it has been 21 years
- 21 since the numerical objectives in the Bay-Delta Plan
- 22 were adopted?
- 23 WITNESS LEAHIGH: Not sure I agree with the
- 24 premise of that question.
- MR. EICHENBERG: It's been about 21 years

- 1 since the salmon doubling objective, narrative objective
- 2 was introduced?
- 3 MR. BERLINER: Object. Misstates what the
- 4 document says.
- 5 MR. EICHENBERG: We can scroll down. Sorry.
- 6 Narrative objective for salmon protection. We
- 7 can review that.
- 8 CO-HEARING OFFICER DODUC: So what is your
- 9 question?
- 10 MR. EICHENBERG: My question is, is that I'm
- 11 asking if we can agree that it's been about 20 years,
- 12 21 years since we've since we had this narrative
- 13 objective that we would double salmon populations
- 14 consistent with the goals of the CVPIA.
- 15 WITNESS LEAHIGH: All I can say is it's been
- 16 about 20 years since the 1995 Water Quality Control Plan
- 17 was adopted.
- 18 MR. EICHENBERG: And do you feel that, in
- 19 fact, salmon populations have doubled?
- 20 MR. BERLINER: Objection. His feelings are
- 21 irrelevant.
- 22 CO-HEARING OFFICER DODUC: I think we can
- 23 agree that the salmon population has not doubled. So
- 24 move on, please.
- 25 MR. EICHENBERG: Okay. Can you project a time

- 1 when we will see this promised doubling?
- 2 MR. MIZELL: Objection. Relevance.
- 3 MR. BERLINER: At best, this is a Part II
- 4 question, but I'll object --
- 5 MR. EICHENBERG: We've already had --
- 6 CO-HEARING OFFICER DODUC: Okay. All right.
- 7 MR. EICHENBERG: -- objections and
- 8 interruptions.
- 9 CO-HEARING OFFICER DODUC: Mr. Eichenberg, the
- 10 poor court reporter here.
- 11 Tie this -- tie this back down, your line of
- 12 questioning, to operations as proposed by the WaterFix
- 13 petition.
- 14 MR. EICHENBERG: I would like to know if they
- 15 took into account when reviewing current water quality
- 16 standards that -- any effects on day-to-day operations
- 17 for the purpose of rejecting what future operations with
- 18 the WaterFix will look like if future operations have to
- 19 meet increased flow standards as a result of salmon
- 20 doubling objectives.
- 21 CO-HEARING OFFICER DODUC: I don't know that I
- 22 follow that question.
- MR. EICHENBERG: Did you think about salmon
- 24 doubling objectives when you were planning the
- 25 operations of the WaterFix?

- 1 WITNESS LEAHIGH: This is outside my level
- 2 area of expertise.
- 3 MR. EICHENBERG: Did you consider salmon
- 4 doubling when --
- 5 WITNESS LEAHIGH: This is outside my area of
- 6 expertise.
- 7 MR. EICHENBERG: It seems like your area of
- 8 expertise is the operations of the project. You run the
- 9 operations of the project for the purposes of the
- 10 WaterFix.
- 11 CO-HEARING OFFICER DODUC: One at a time.
- 12 Mr. Mizell?
- 13 MR. MIZELL: I'm objecting to the
- 14 argumentative line of questioning. The witness has
- 15 already answered this question. It's beyond his
- 16 expertise. He said it twice now. I'm not sure badgering
- 17 the witness is going to help.
- 18 CO-HEARING OFFICER DODUC: Move on. You're
- 19 not going to get much farther on this line of
- 20 questioning.
- 21 MR. EICHENBERG: Mr. Baker, can we pull up
- 22 Exhibit PCFFA-14?
- This is -- I'll introduce as PCFFA-14,
- 24 Mr. Anderson's 2009 presentation which we are already
- 25 familiar with.

- 1 If we go to page 8 where you talk about
- 2 multiyear drought period, I think we can agree that the
- 3 most recent drought was a multiyear period.
- 4 Can you tell me when the most recent drought
- 5 started?
- 6 WITNESS ANDERSON: The first year of below
- 7 average precipitation began in water year 2012.
- 8 MR. EICHENBERG: And how long did it last?
- 9 WITNESS ANDERSON: We are currently moving
- 10 through that period of drought.
- MR. EICHENBERG: So it hasn't ended yet?
- 12 WITNESS ANDERSON: Not to my knowledge.
- MR. EICHENBERG: If we go to the next page,
- 14 please, Mr. Baker. Thank you. That's page 9.
- 15 Can you tell me, Mr. Anderson, how many
- 16 multiyear droughts we've had in the last 95 years?
- 17 WITNESS ANDERSON: Not off the top of my head
- 18 looking at the graphic on display, which, again, is one
- 19 facet of drought represented by the eight-station index.
- 20 MR. EICHENBERG: If I represent to you that
- 21 there are eight spikes there -- nine, rather -- sorry.
- 22 WITNESS ANDERSON: Your question would be in
- 23 the period between 1941 and --
- MR. EICHENBERG: 1921?
- 25 WITNESS ANDERSON: No. So you have the long

- 1 prolonged drought, '28 to '34. Then you have two spikes
- 2 close together offset possibly by a single year.
- 3 Whether you would consider that one or two --
- 4 MR. EICHENBERG: It's your --
- 5 WITNESS ANDERSON: -- may depend on impacts.
- 6 MR. EICHENBERG: Okay.
- 7 CO-HEARING OFFICER DODUC: The court reporter
- 8 cannot make out your words, so please try to speak into
- 9 the microphone and enunciate.
- 10 MR. EICHENBERG: Okay. Sorry.
- 11 Is that most recent drought, is that included
- 12 in this graph?
- 13 CO-HEARING OFFICER DODUC: Okay. Before you
- 14 answer that...
- 15 What additional lines of questioning are you
- 16 pursuing? Can we get there more directly without going
- 17 through every single slide of this presentation? And
- 18 how much additional time would that take?
- 19 MR. EICHENBERG: Yes, I do not intend to go
- 20 through every single slide. And I think I -- I found
- 21 some ways to speed up, and I'll try to keep finding
- 22 those. I think probably combined Mr. Volker and I have
- 23 another hour or so.
- I'm about -- I'm about halfway through my
- 25 questions, and I think I can take them faster than I

- 1 have been taking them so far.
- 2 CO-HEARING OFFICER DODUC: And help me -- by
- 3 the way, just so everyone knows, it really helps us if
- 4 we can understand the direction of your questioning. It
- 5 might make me more sympathetic to the time you need.
- 6 So obviously we are exploring, or at least you
- 7 are exploring with Mr. Anderson, some aspects of the
- 8 current drought with, I would expect, some linkage to
- 9 future operations under the WaterFix project.
- 10 Am I correct in that?
- 11 MR. EICHENBERG: Yes. Yes. Absolutely.
- 12 CO-HEARING OFFICER DODUC: Okay. I strongly
- 13 encourage you to get there. And then what additional
- 14 lines beyond that do you have or does Mr. Volker have?
- MR. EICHENBERG: Well, this line I have
- 16 labeled under climate change. And Mr. Volker also has
- 17 some climate change questions which we can either -- we
- 18 can either do now or he can come after my presentation.
- 19 CO-HEARING OFFICER DODUC: All right. Let's
- 20 wrap up your presentation first -- or your cross-exam
- 21 first.
- Ms. Morris?
- 23 MS. MORRIS: Stefanie Morris, State Water
- 24 Contractors. I'm objecting to additional time being
- 25 given because the time we spent this hour has been

- 1 largely duplicative of other questions and lines of
- 2 questioning, including climate change, including TUCPs,
- 3 including salmon doubling goal. All of these things
- 4 have been throughly covered and now we're -- covered in
- 5 them in an hour and now we're going to have an
- 6 additional hour. And I feel like the standard for a
- 7 burden of proof as to why additional time is needed
- 8 shouldn't just be "I have more questions, and I've
- 9 already spent my first hour asking questions other
- 10 people have asked."
- 11 CO-HEARING OFFICER DODUC: Your objection is
- 12 noted, and I'm completely sympathetic.
- But let's go ahead and allow Mr. Eichenberg
- 14 and Mr. Volker some additional time.
- 15 But I will be nudging you to get more directly
- 16 to your questions and see how this plays out. Let's put
- 17 30 minutes on, and we'll try to accomplish what we can
- 18 in 30 minutes.
- 19 MR. VOLKER: I would note my questions are on
- 20 behalf of the Institute for Fisheries Resources, and
- 21 they are separate and not subject to the same time
- 22 limitation as PCFFA.
- 23 CO-HEARING OFFICER DODUC: I was under the
- 24 impression that PCFFA and IFR comprise one party.
- 25 But in any case --

- 1 MR. VOLKER: Two separate parties represented
- 2 by the same counsel.
- 3 CO-HEARING OFFICER DODUC: But, in any case,
- 4 the objective still remains to make the line of
- 5 questioning as efficient as possible and not
- 6 duplicative.
- 7 MR. VOLKER: Understood.
- 8 CO-HEARING OFFICER DODUC: Mr. Eichenberg?
- 9 MR. EICHENBERG: Thank you.
- 10 Maybe we can go to page 15. There's a
- 11 highlighted statement there.
- Mr. Anderson, do you agree with the
- 13 highlighted statement that: "We could expect greater
- 14 variability and below average runoff as a result of
- 15 climate change"?
- MR. BERLINER: Asked and answered.
- 17 CO-HEARING OFFICER DODUC: This is his slide,
- 18 I assume.
- 19 Is this your slide?
- 20 So, yes, he would agree with his statement.
- 21 Let's move on.
- MR. EICHENBERG: Great. Thank you.
- 23 Did you -- Mr. Leahigh, did you draw any
- 24 operational effect from this conclusion or a conclusion
- 25 similar to it for your potential administration of the

- 1 WaterFix?
- 2 WITNESS LEAHIGH: No.
- 3 MR. EICHENBERG: Mr. Milligan?
- 4 WITNESS MILLIGAN: No, I did not.
- 5 MR. EICHENBERG: Thank you.
- 6 On page 17, Mr. Anderson, your slide discusses
- 7 smaller duration shift in more recent times. Do you
- 8 agree with that -- do you still agree with that
- 9 characterization today? Feel free to review that off
- 10 the screen.
- 11 CO-HEARING OFFICER DODUC: Was that a question
- 12 for Mr. Anderson?
- MR. EICHENBERG: Yes.
- 14 WITNESS ANDERSON: So the question as I
- 15 understand it was do I agree with my characterization of
- 16 what I call a climate shift? Which is an effort to try
- 17 and describe the broader detail scale variability where
- 18 you end up durations 20 years or longer and trying to
- 19 characterize that separate from an individual drought.
- 20 MR. EICHENBERG: And that's -- your conclusion
- 21 in 2009 still applies today? You have no qualification
- 22 of that that you would make?
- 23 WITNESS ANDERSON: I have not revisited this
- 24 since that time.
- 25 MR. EICHENBERG: Is it possible that such a

- 1 shift may be occurring now?
- 2 WITNESS ANDERSON: It is uncertain as these
- 3 periods are best seen diagnostically or in the past
- 4 after we've been through them. We do not have a
- 5 capacity to forecast ahead on decadal scale variability,
- 6 as I testified earlier this morning.
- 7 MR. EICHENBERG: That means it is possible?
- 8 WITNESS ANDERSON: Yes.
- 9 MR. EICHENBERG: And Mr. Leahigh and
- 10 Mr. Milligan, have you made any allowance for such a
- 11 shift in your current operation?
- 12 WITNESS MILLIGAN: No.
- 13 WITNESS LEAHIGH: Well, the only -- to the
- 14 only degree that would account for shifts would be, as I
- 15 testified earlier, in that a forecast for a given year
- 16 based on a historical average, a running 50-year
- 17 average, to the extent that shifts are showing up in
- 18 that 50-year record, then they would be accounted for as
- 19 a part of our decision-making process in realtime.
- 20 MR. EICHENBERG: We can move on. Thank you so
- 21 much.
- Mr. Baker, can we pull up DWR-61, page 3,
- 23 specifically lines 20 through 21?
- 24 Thank you.
- 25 Mr. Leahigh, in light of your statement that

- 1 management of net Delta outflow is a fundamental way in
- 2 which salinity is managed in the system, did you
- 3 consider whether failure or collapse of currently
- 4 existing levees in the Delta area could necessitate a
- 5 greater outflow in order to keep saltwater intrusion at
- 6 bay?
- 7 WITNESS LEAHIGH: That would depend on a
- 8 number of factors, one of those being, you know, what
- 9 time of year would a failure occur. Certainly if it was
- 10 during a large flood event with high outflows, there
- 11 would be sufficient flow in the system. It really
- 12 depends on a number of factors and what the particular
- 13 circumstances would be at the time.
- 14 MR. EICHENBERG: Were you thinking about those
- 15 circumstances when you -- when you made this
- 16 testimony -- when you made this statement?
- 17 WITNESS LEAHIGH: I don't believe I've made
- 18 any statement about levee failures.
- 19 MR. EICHENBERG: About managing salinity in
- 20 the Delta -- management of net Delta outflow. Were you
- 21 considering levee failure as a scenario when you were --
- 22 when you made your testimony about managing Delta
- 23 outflow managing salinity?
- 24 WITNESS LEAHIGH: It was really a more general
- 25 relationship between Delta outflow and salinity. So to

- 1 the effect that that would be affected by a levee break,
- 2 that would certainly fall into same category.
- 3 MR. EICHENBERG: Mr. Milligan, you indicated
- 4 that you were familiar with a Jones Tract levee break in
- 5 2004. I think that was you. I hope.
- 6 How large an increase in Delta outflow is
- 7 necessary, if you know, to prevent saltwater intrusion?
- 8 WITNESS MILLIGAN: I don't recall. I was not
- 9 in my current position that particular summer.
- 10 MR. EICHENBERG: Mr. Leahigh, are you familiar
- 11 with that incident?
- 12 WITNESS LEAHIGH: Yes.
- MR. EICHENBERG: And do you know how much
- 14 outflow was required?
- 15 WITNESS LEAHIGH: Offhand, I don't believe it
- 16 required a large amount of additional outflow because of
- 17 the timing of that event. If I remember correctly, it
- 18 was late spring. Water quality conditions were actually
- 19 pretty good.
- 20 And once the system -- once conditions reached
- 21 equilibrium, if you will, inside Jones Tract and outside
- 22 conditions, water quality conditions, were still --
- 23 still very good at the time.
- 24 So if I recall correctly, there was not the
- 25 need for significant amounts. There may have been some

- 1 release of additional water or reduction in exports, but
- 2 I don't believe it was a substantial amount.
- 3 MR. EICHENBERG: Is it true pumping was halted
- 4 as a result of the failure?
- 5 WITNESS LEAHIGH: There was right when the
- 6 incident occurred. If I remember correctly, I believe
- 7 the State Water Project exports were actually down for
- 8 maintenance activities, so we were already at a low
- 9 export rate. There may have been temporary action on
- 10 the part of the Central Valley Project for a reduction.
- 11 But, as I said, I think that was just during the period
- 12 of when Jones Tract was actually filling.
- Once the system stabilized, I recall that
- 14 operations were fairly -- so this was over a number -- a
- 15 few days that there was any kind of change in the
- 16 operations. After that point, I think it was -- didn't
- 17 have a significant impact on our -- our operations at
- 18 that point other than those -- those first few days
- 19 after the breach.
- 20 MR. EICHENBERG: Can you predict what kind of
- 21 operations would be necessary if we had the North Delta
- 22 diversions under the WaterFix?
- 23 WITNESS LEAHIGH: What kind of operations?
- 24 MR. EICHENBERG: Of the North Delta diversions
- 25 of the WaterFix project as a whole would be necessary in

- 1 the event a levee breaks, not just the Jones Tract levee
- 2 break.
- 3 WITNESS LEAHIGH: I haven't done any analysis.
- 4 MR. EICHENBERG: And would sea level rise if
- 5 impacted, increased outflow required as a result of the
- 6 levee break?
- 7 WITNESS LEAHIGH: Well, generally to the
- 8 extent that we are experiencing sea level rise, it would
- 9 require additional outflows in order to achieve the same
- 10 salinity reaching in the Delta.
- 11 MR. EICHENBERG: And either Mr. Leahigh or
- 12 Mr. Milligan, did you consider other scenarios or
- 13 evaluate other scenarios where levee breaks might
- 14 necessitate greater outflow as part of your testimony
- 15 for this Board?
- 16 WITNESS MILLIGAN: As it relates to how
- 17 operations may look with the WaterFix in place?
- 18 MR. EICHENBERG: Yes.
- 19 WITNESS MILLIGAN: Not explicitly, no.
- 20 MR. EICHENBERG: Mr. Leahigh?
- 21 WITNESS LEAHIGH: Yes, not explicitly.
- 22 Certainly additional flexibility offered by what's
- 23 contemplated under the WaterFix. To the degree the
- 24 system has more flexibility, it's generally, as a
- 25 general statement, able to respond to unexpected events.

- 1 Additional tools to be able to respond to unexpected
- 2 events.
- 3 MR. EICHENBERG: Are you -- the engineering
- 4 report that we talked about earlier, it says that levee
- 5 failure may occur in the event of an n earthquake based
- 6 on a large fraction of the borings taken testing those
- 7 levees.
- 8 Is that -- a situation where earthquake
- 9 causing levee breaks, is that something that you
- 10 considered?
- 11 WITNESS LEAHIGH: No, same answer. Generally
- 12 did not consider levee breaks as...
- MR. EICHENBERG: Do you know how many levee
- 14 failures there have in the Delta and Suisun Marsh since
- 15 1900?
- 16 CO-HEARING OFFICER DODUC: From that long
- 17 silence, is the answer no?
- 18 WITNESS LEAHIGH: I'm aware there's
- 19 documentation of that, but I don't recall what the
- 20 numbers are.
- 21 MR. EICHENBERG: Okay. Let's pull up
- 22 PCFFA-16. We'll mark that Exhibit PCFFA-16, DWR-212,
- 23 page 259.
- 24 (Whereupon Exhibit PCFFA-16 was marked
- for identification.)

- 1 MR. EICHENBERG: Highlighted text from DWR-12,
- 2 which is Appendix A of a conceptual engineering report.
- 3 And it says that there have been 166 such failures since
- 4 1900. Do you have any cause to dispute that number?
- 5 WITNESS LEAHIGH: I don't, no.
- 6 MR. EICHENBERG: Mr. Leahigh, what impact do
- 7 you think climate change might have on levee failures in
- 8 the Delta? Do you think it will increase the likelihood
- 9 or decrease the likelihood?
- 10 WITNESS LEAHIGH: That's really outside my
- 11 area of expertise.
- 12 MR. EICHENBERG: Anybody on the panel have
- 13 that expertise?
- 14 WITNESS MILLIGAN: I guess I would say my
- 15 familiarity with the history of Delta levee failures is
- 16 that there's a -- this particular citation goes back to
- 17 1900. The number of levee failures pre-upstream
- 18 reservoir for flood control like Shasta Dam, Oroville,
- 19 Folsom are significantly reduced since the, let's say,
- 20 the 1940s going forward.
- 21 MR. EICHENBERG: My question had to do with
- 22 climate change impacting levee failures.
- 23 WITNESS MILLIGAN: So the question is
- 24 increasing probability of this particular rate disclosed
- 25 here as compared to this rate?

- 1 MR. EICHENBERG: I wasn't comparing it to this
- 2 table. I just meant, in general, is the rate of levee
- 3 failures increased or decreased as a result of climate
- 4 change?
- 5 CO-HEARING OFFICER DODUC: Do you know?
- 6 MR. EICHENBERG: Do you know?
- 7 WITNESS MILLIGAN: The answer is it's hard to
- 8 say because the state of the levees is constantly
- 9 changing as well.
- 10 MR. EICHENBERG: Is levee failure incorporated
- 11 into the operational modeling that you use?
- 12 WITNESS MILLIGAN: You mean on a seasonal
- 13 basis?
- MR. EICHENBERG: Sure.
- 15 WITNESS MILLIGAN: No.
- MR. EICHENBERG: How about on a long-term
- 17 basis?
- 18 WITNESS MILLIGAN: There are contingency plans
- 19 about levy failure. Again, timing is a key thing.
- 20 Failure in the winter during high outflow events like a
- 21 flood. Is it a -- the question goes around the recovery
- 22 of those islands of the islet of the Delta. Is it
- 23 summertime failure like Jones Tract or Brannan-Andrus
- 24 back in 1972? Those are more in the forms of the
- 25 contingency plans that are there to kind of identify and

- 1 help the operators at the time know what things to look
- 2 at so they have appropriate response.
- 3 MR. EICHENBERG: Does that mean yes, it's part
- 4 of the modeling long term?
- 5 WITNESS MILLIGAN: No, it's not part of the
- 6 modeling. It's a contingency plan.
- 7 CO-HEARING OFFICER DODUC: Mr. Eichenberg, let
- 8 me do a time check here. Down to about 15 minutes.
- 9 And just for the record, PCFFA and IFR are one
- 10 party as so noted on your NOI. So you're not a grouping
- 11 of parties; you are one party. So you might want to at
- 12 some point have Mr. Volker to ask him questions.
- 13 MR. EICHENBERG: Thank you. Yeah, I intend
- 14 to.
- I just want to go back real quick to
- 16 yesterday, Mr. Milligan, where you said you didn't
- 17 believe there should minimum carryover in project
- 18 reservoirs because you wanted to maintain flexibility.
- 19 Could you imagine having minimum carryover
- 20 with exceptions that would allow that flexibility, such
- 21 as minimum carryover with an exception for levee failure
- 22 which is, I think, one of the examples that you gave,
- 23 and maybe some of the other predictable emergencies or
- 24 possible emergencies?
- 25 WITNESS MILLIGAN: I think what we've seen in

- 1 our experience collectively is although we can identify
- 2 a range of things that could occur, we're constantly
- 3 confronted with things we may not have thought through
- 4 or what the criteria would be. So it's difficult to, in
- 5 my mind, to be confident that we've captured all the
- 6 potential variabilities that we may need to respond to.
- 7 MR. EICHENBERG: What about carryover
- 8 requirements just -- that only apply to exports?
- 9 WITNESS MILLIGAN: I'm sorry. I don't quite
- 10 follow your question.
- 11 MR. EICHENBERG: Would that give you the
- 12 flexibility that you said you -- you said the problem
- 13 with having carryover requirements was that you didn't
- 14 have enough flexibility to deal with unforeseen
- 15 circumstances. If those carryover requirements only
- 16 apply on exports, wouldn't that give you the added
- 17 flexibility you needed?
- 18 WITNESS MILLIGAN: I'm not -- at the risk of
- 19 saying I don't fully follow your question, it's very
- 20 difficult to sort out our project operation upstream
- 21 releases and say, oh, it's uniquely just for exports.
- MR. EICHENBERG: Yeah. May not know enough
- 23 about the project to ask that more specifically.
- Just generally for the panel, what level of
- 25 sea level rise did you factor into your operational

- 1 review?
- 2 CO-HEARING OFFICER DODUC: Did you factor any
- 3 level of sea level rise?
- 4 WITNESS MILLIGAN: I think that that will be a
- 5 good question for the modelers. There is, in terms of
- 6 some of the future, an inception of sea level rise that
- 7 was in some of the modeling. But the exact nature, how
- 8 big that is, I'm not sure.
- 9 CO-HEARING OFFICER DODUC: Thank you.
- 10 MR. EICHENBERG: I believe maybe it was
- 11 Mr. Leahigh who said that the assumptions embedded in
- 12 the CalSim model since its inception drive the
- 13 reservoirs collectively down. Is that correct?
- 14 WITNESS LEAHIGH: That doesn't sound familiar.
- 15 I don't know the context you're talking about.
- MR. EICHENBERG: I was curious it was not
- 17 gotten into in the previous cross-examination.
- 18 Do the reservoirs get down drawn as a result
- 19 of assumptions in the CalSim modeling?
- 20 WITNESS LEAHIGH: Reservoirs are generally
- 21 cycled annually. Yes, that is an assumption in the
- 22 model.
- MR. EICHENBERG: And that also results in
- 24 reservoir drawdown?
- 25 WITNESS LEAHIGH: Part of that cycle is

- 1 reservoir drawdown, and the other part of the cycle is
- 2 the filling of the reservoir.
- 3 MR. EICHENBERG: Okay. And does that come
- 4 because the assumptions of the modeling prioritize
- 5 meeting D-1641 and senior water rights at the expense of
- 6 taking water levels in the reservoirs down? They
- 7 prioritize senior water rights and meeting D-1641 over
- 8 carryover storage and reservoir storage?
- 9 MR. MIZELL: I'm going to object as compound.
- 10 I could not follow the question included in that
- 11 statement.
- 12 CO-HEARING OFFICER DODUC: Do you know if the
- 13 modeling prioritizes certain operations over others?
- 14 WITNESS LEAHIGH: Yes, I believe that CalSim
- 15 does prioritize the use. I'm not familiar exactly how
- 16 that priority works. That would be a question for the
- 17 modelers. But, yes, there is a priority system.
- 18 CO-HEARING OFFICER DODUC: Thank you.
- 19 MR. EICHENBERG: Okay. At this point, I'd
- 20 like to give to Mr. Volker some time to give his
- 21 presentation. And if we have time at the end of that --
- 22 CO-HEARING OFFICER DODUC: This would be
- 23 climate change?
- MR. VOLKER: Climate-related. Not
- 25 specifically climate change. No, more historical

- 1 droughts.
- 2 MR. EICHENBERG: I misspoke earlier. I
- 3 apologize.
- 4 CO-HEARING OFFICER DODUC: And I hope you've
- 5 been following the cross-examination to date which has
- 6 developed into a lot of drought issues and
- 7 drought-related issues and that we're not going to be
- 8 repeating some of those areas.
- 9 MR. VOLKER: Yes, understood. I don't believe
- 10 that long-term historical droughts identified through
- 11 tree ring data and the like have been discussed in any
- 12 depth so far in these proceedings.
- 13 CO-HEARING OFFICER DODUC: We'll see to what
- 14 extent these witnesses -- well, perhaps Mr. Anderson
- 15 might. Go ahead and ask your questions.
- MR. VOLKER: Mr. Baker, would pull up the IFR
- 17 PowerPoint. I won't get to it just yet, but I wan tot
- 18 have it up.
- 19 ---00--
- 20 CROSS-EXAMINATION
- 21 MR. VOLKER: Good morning, Mr. Leahigh. I
- 22 will direct my first questions to you. And you assert
- 23 on page 13, lines 20 to 22 of your written testimony,
- 24 which is Exhibit DWR-51, that the hydrologic and
- 25 temperature conditions for the past four years are "at

- 1 or beyond the extreme ends of historical record and
- 2 should be considered statistical outliers from what
- 3 would be within the expected range of conditions."
- 4 Now, does this mean that you did not in your
- 5 testimony consider how the State Water Project would
- 6 operate with the WaterFix under these conditions?
- 7 WITNESS LEAHIGH: I'm sorry. Could you tell
- 8 me which line that was on page 13?
- 9 MR. VOLKER: Lines 20 to 22.
- 10 WITNESS LEAHIGH: So just to be clear, I did
- 11 not do any of the analysis on the WaterFix with the
- 12 exception of the one example. Looking at this year. I
- 13 relied on the modeling group to do that long-term
- 14 analysis on the effects of WaterFix.
- 15 MR. VOLKER: Okay. So you would not able to
- 16 tell me how the State Water Project operation would
- 17 perform under such drought conditions with the
- 18 Cal WaterFix versus without?
- 19 WITNESS LEAHIGH: Well, the purpose for this
- 20 part of my testimony was describing the circumstances
- 21 that caused the projects to petition the Water Board for
- 22 temporary urgency change petitions in 2014 and 2015.
- 23 MR. VOLKER: Do you know if those conditions
- 24 have been considered in -- in the modeling and in your
- 25 consideration of how the operation of the project would

- 1 change with the Cal WaterFix?
- 2 WITNESS LEAHIGH: That's probably best
- 3 answered by the modelers in terms of all the inputs that
- 4 they used and how -- my understanding is that they
- 5 relied significant to the -- to a significant extent on
- 6 historical data, but there were adjustments to that
- 7 databased on some climate change assumptions. But I
- 8 don't know specifics on how that might relate to the
- 9 last couple of years.
- 10 MR. VOLKER: Okay. Moving on then, the graphs
- 11 you cite to support your statement that the hydrologic
- 12 and temperature conditions for the past four years are
- 13 at or beyond the extreme ends of historical record only
- 14 go back to 1895 at the earliest.
- 15 Is it true that there are precipitation
- 16 reconstruction records for the Sierra Nevada and
- 17 Central Valley in California going back over 1,000
- 18 years?
- 19 WITNESS LEAHIGH: I'm generally aware that
- 20 there are tree ring records that go back much further.
- 21 MR. VOLKER: And do these precipitation and
- 22 stream flow reconstructions show decades- and even
- 23 centuries-long droughts?
- 24 WITNESS LEAHIGH: Generally that's my
- 25 understanding, but that's -- this is outside my field

- 1 generally.
- 2 MR. VOLKER: Okay.
- 3 WITNESS LEAHIGH: I don't know about the
- 4 precision or the accuracy of those -- tree ring
- 5 reconstruction and how they relate to the hundred years
- 6 of historical observations that we have.
- 7 MR. VOLKER: Okay. I'd like to introduce some
- 8 exhibits that bear on this issue now, if I may.
- 9 CO-HEARING OFFICER DODUC: Let me ask here. I
- 10 sense a trend here to use cross-examination for purposes
- 11 that should be accomplished in your own case in chief.
- To what extent are you intending to ask these
- 13 witnesses specific questions versus introducing evidence
- 14 that should be in your case in chief?
- 15 MR. VOLKER: This is evidence that relates to
- 16 what these witnesses considered in their testimony. And
- 17 this goes directly to how the State Water Project and
- 18 Central Valley Projects will operate in the future given
- 19 past evidence of massive droughts. And it's entirely
- 20 relevant to this and essential that this be considered
- 21 in this proceeding, whether the Cal WaterFix will indeed
- 22 have any benefits if, going forward, we have similar
- 23 prolonged periods of drought.
- 24 CO-HEARING OFFICER DODUC: I'm not arguing
- 25 with you in terms of whether this should be considered.

- 1 My question is: I'm wondering if this is better being a
- 2 part of your case in chief versus handing these
- 3 witnesses documents that they have not seen before and
- 4 then asking them questions on those documents.
- 5 Actually, let me ask: Have you seen these
- 6 documents before? Are you familiar with these studies?
- 7 WITNESS MILLIGAN: I'm familiar with these
- 8 types of studies. These particular documents appear to
- 9 be a lot of PowerPoint slides which are probably
- 10 characterizations of some broader bodies of work. So it
- 11 is difficult to pick them up now and say, you know, and
- 12 particularly say how applicable they may be to or think
- 13 about operations going forward.
- 14 CO-HEARING OFFICER DODUC: And keep in mind
- 15 that not only have the witnesses not seen these
- 16 documents, but neither has the Board or Board staff or
- 17 other parties, for that matter.
- 18 So there is -- there is some restrictions in
- 19 terms of how far you might proceed with this. And,
- 20 again, I would encourage you to -- you as well as other
- 21 cross-examiners -- to keep in mind that distinction
- 22 between cross-examination and putting on evidence for
- 23 your case in chief.
- 24 MR. VOLKER: I understand this is primarily
- 25 foundation for my question, but this is entirely

- 1 relevant to this proceeding to ask this panel how
- 2 historical droughts will impact the operation of the
- 3 Central Valley Project and State Water Project.
- 4 And to the extent that their memories might
- 5 need to be refreshed on certain scientific evidence,
- 6 that is the purpose of these exhibits.
- 7 CO-HEARING OFFICER DODUC: Ms. Morris?
- 8 MS. MORRIS: Stefanie Morris. Perhaps they
- 9 could ask the witnesses if they considered tree ring
- 10 data, and we could dispose of this whole line of
- 11 questioning in an efficient manner.
- 12 CO-HEARING OFFICER DODUC: Good suggestion.
- MR. VOLKER: Well --
- 14 CO-HEARING OFFICER DODUC: Do you need
- 15 Ms. Morris to repeat the question?
- 16 MR. VOLKER: I'd like to move on to the second
- 17 slide of my presentation which refers back to
- 18 Exhibit PCFFA-14, which Dr. Anderson is assumably
- 19 familiar with since it was a presentation that he gave
- 20 in 2009.
- 21 CO-HEARING OFFICER DODUC: Even I am familiar
- 22 with his presentation now.
- 23 So your question, please.
- 24 MR. VOLKER: Let's move on now, actually, to
- 25 the third slide, and my question will be forthcoming.

- 1 So here is an acknowledgement via the slide
- 2 from Professor Jay Lund at UC Davis who is
- 3 characterizing the seminal study in the Journal of
- 4 Nature and which first reported two centuries-plus long
- 5 droughts, one ending the around 11, 12 A.D. and the
- 6 other ending around 1350 A.D.
- 7 And in that -- in that article, the author,
- 8 Scott Stine, concluded that "California's medieval
- 9 precipitation regime, if it recurred with today's
- 10 burgeoning human population, would be highly disruptive
- 11 environmentally and economically."
- 12 So with that as a base, and with the further
- 13 exhibits that I introduced into the record which I will
- 14 quickly identify: The first exhibit, IFR-1, is a 2009
- 15 presentation given by Dr. David Meko, professor at the
- 16 University of Arizona at the same California Extreme
- 17 Precipitation Symposium at which Dr. Anderson gave his
- 18 presentation.
- 19 Second exhibit, IFR-2, is a 2009 Journal of
- 20 Quaternary Science article authored by Dr. Edward Cook,
- 21 et al., entitled "Mega Droughts in North America Placing
- 22 IPCC Projections of Hydroclimatic Change in a Long-term
- 23 Paleoclimate Context."
- If you'd like me to move on to my questions, I
- 25 will. I think we can take it as assumed that there have

- 1 been historical droughts of incredible duration and
- 2 magnitude that have not been seen in the last century or
- 3 so since 1900, since the instrumental records for
- 4 precipitation and stream flow began.
- 5 So going back now, Mr. Leahigh, should these
- 6 prolonged droughts be considered in evaluating the
- 7 operational impacts of the Cal WaterFix?
- 8 MR. MIZELL: Objection to the extent that they
- 9 are not presenting their case in chief and testimony,
- 10 then I am going to object to this question. Assumes
- 11 facts not in evidence. And there's been no previous
- 12 establishment that these decade -- or century-long
- 13 droughts have occurred.
- 14 CO-HEARING OFFICER DODUC: And, again, I refer
- 15 back to the question of: Are you conducting
- 16 cross-examination or --
- 17 MR. VOLKER: Well, the purpose of this
- 18 first -- of all of these exhibits is to show the
- 19 unquestioned fact that there have been these droughts.
- 20 Dr. Anderson, would you disagree with your
- 21 slide and your acknowledgement in that presentation of
- 22 these medieval droughts?
- 23 WITNESS ANDERSON: I would not disagree with
- 24 any of my testimony to this point.
- 25 CO-HEARING OFFICER DODUC: All right.

- 1 Mr. Jackson, did you have something to add?
- 2 MR. JACKSON: Yeah. I was simply going to
- 3 point out that the relevance seems to be that these
- 4 folks are familiar with the concept and this is in --
- 5 seems to me that it's in answer to Dr. Anderson's
- 6 statement that we're going to throw out everything from
- 7 this drought because it's outside of the range of
- 8 history. He says it's not.
- 9 CO-HEARING OFFICER DODUC: Okay.
- 10 MR. MIZELL: Let the record reflect that I
- 11 don't believe my witness, Mr. Anderson --
- 12 CO-HEARING OFFICER DODUC: -- said that. All
- 13 right.
- 14 Let's -- okay. Mr. Anderson, to the extent --
- 15 are you familiar with this study?
- 16 WITNESS ANDERSON: I am familiar with the
- 17 journal article on the screen currently.
- To the extent I remember the Extreme
- 19 Precipitation Symposium back in 2009, I have a general
- 20 recollection of Dr. Meko's presentation.
- 21 CO-HEARING OFFICER DODUC: And are any of the
- 22 other witnesses familiar with either the study or this
- 23 concept?
- 24 WITNESS MILLIGAN: I am not familiar with this
- 25 study, but I am with the concept. As it relates to

- 1 operations, particularly in the context of tree ring
- 2 studies and potentially century-long drought, the
- 3 concern I have from an operational modeling standpoint
- 4 would be I think this would challenge our entire concept
- 5 of the basin plan, of our flood control curves, on just
- 6 how we would operate our reservoirs.
- 7 So if one were to try to grapple with this,
- 8 you don't take what was typically done as an incremental
- 9 analysis of just for WaterFix and try to assess that. I
- 10 think at this point you're perturbing the hydrologic
- 11 settings that drive this and the rules on how we would
- 12 most effectively run the projects in that scenario and
- 13 really need to do an extensive analysis of what that
- 14 might look like and then reassess at an increment of a
- 15 decision does a WaterFix mean anything in that
- 16 hydrology.
- 17 And that's been our concern since to the
- 18 degree that we thought about it is, "Well, gee, that
- 19 could be an entirely new animal that really gets down to
- 20 details. Okay. What does it look like?"
- 21 The difficulty, from what I've seen in some of
- 22 these analyses, is that, for CalSim, the reason we use
- 23 the very record that we have is because there's a lot of
- 24 detail that goes into that that we're trying to capture.
- 25 And although we can certainly capture trends and

- 1 magnitudes of iterations of dry conditions, it's more
- 2 difficult to say here is a flow hydrograph by day, or by
- 3 month, and to the location of the Folsom Dam, for
- 4 example, based on this analysis from the 1300s, let's
- 5 say.
- 6 So it's a very difficult analysis, and it does
- 7 challenge everything. I would say you can't use the
- 8 same flood control diagrams that you currently have if
- 9 you're going to analyze a century-long condition that
- 10 looks like the exact same period of record that we
- 11 currently have, take that snapshot, and put that into
- 12 our understanding. I think we would just be opening
- 13 everything up for question, and I -- as an operator, I
- 14 would say I don't know what to operate to.
- 15 CO-HEARING OFFICER DODUC: You don't know
- 16 what?
- 17 WITNESS MILLIGAN: I would not know exactly
- 18 what to operate to in that environment. It would be
- 19 like dropping in a kind of parallel universe with the
- 20 same terrain and infrastructure but with entirely
- 21 different understanding of the hydrology involved.
- 22 And do the criteria that we would operate to
- 23 today that were shaped given the experiences of the
- 24 last, you know, decades of hydrology, if that's
- 25 significantly different based on something from 500

- 1 year, 600 years ago, how would that look. I think as an
- 2 operator, I start thinking do we need to change how we
- 3 protect against floods or manage salinity in the Delta.
- 4 That's the level of thinking that, from both
- 5 the planning standpoint when this has come up in other
- 6 studies as well as this one, and just from an
- 7 operational standpoint is how do you take these
- 8 scenarios of potential shifts of things and -- for a
- 9 whole hydrologic set, how do you incorporate them
- 10 into -- even sensitivity analyses around climate change.
- 11 When they get significant enough, one needs to wonder is
- 12 there a whole suite of things that should be reexamined.
- 13 If you went to talk to folks at the Corps of
- 14 Engineers, for example, they look at this type of data
- 15 and think, "How do I incorporate changes to the flood
- 16 control rule curves, for example, based on this
- 17 potential?"
- 18 And we kind of come to the same conclusions,
- 19 say, well, depending on what your thoughts are, you can
- 20 certainly track this and think how you might do it
- 21 differently. But it's hard to know whether or not
- 22 you're in it or not until you've got enough record.
- 23 CO-HEARING OFFICER DODUC: So these concepts
- 24 are familiar to you and are being discussed and
- 25 considered. However, if my understanding is correct,

- 1 the analysis submitted to date for this petition does
- 2 not include these specific scenarios, and your
- 3 operational projections for the WaterFix as currently
- 4 proposed does not address this?
- 5 WITNESS MILLIGAN: To my knowledge, it does
- 6 not.
- 7 CO-HEARING OFFICER DODUC: Would it be correct
- 8 to say that you have, aside from that detailed
- 9 explanation you just provided, Mr. Milligan, no
- 10 additional substantive input that you could provide on
- 11 this topic from an operational perspective?
- 12 WITNESS MILLIGAN: No, other than to, again,
- 13 to defer to modeling folks that there has been some work
- 14 done as it relates to climate change.
- 15 CO-HEARING OFFICER DODUC: Mr. Leahigh, do you
- 16 concur with that?
- 17 WITNESS LEAHIGH: Yes. Generally, I think I
- 18 concur with Mr. Milligan's statement.
- 19 CO-HEARING OFFICER DODUC: Okay. Mr. Volker,
- 20 I don't know how much further you will be able to get
- 21 with these witnesses, but you brought up a very good
- 22 point that I would encourage you to pursue in your case
- 23 in chief.
- MR. VOLKER: Thank you, Ms. Doduc.
- 25 That -- I have one final question following up

- 1 Chair Doduc's good questions.
- 2 And that first, Mr. Leahigh, do you think from
- 3 an operational standpoint that it would be wiser for
- 4 long-term management to consider these historical
- 5 droughts in deciding whether to adopt such a massive
- 6 change and costly change as to Cal WaterFix?
- 7 WITNESS LEAHIGH: So I think Ron touched on a
- 8 lot of this, but I don't think the specificity is there
- 9 in this recent work. It's very rough. Doesn't have the
- 10 granularity that we need in order to even analyze it.
- I think that to the -- to the extent the
- 12 modelers are looking at climate change, that is -- that
- 13 is an aspect that was covered as far as the analyzing
- 14 the effects of project.
- 15 I think generally what you can say about the
- 16 project is the conditions that water management with the
- 17 WaterFix would improve with the opportunities if we're
- 18 looking at a climate that's going to be -- have more
- 19 frequent droughts or to the extent that we can take the
- 20 advantage, the opportunity to capture additional excess
- 21 flows in other years to better be prepared for those
- 22 drier conditions, that's one of the real benefits of the
- 23 proposed project.
- 24 MR. VOLKER: And do those benefits, though,
- 25 disappear if you have decades- or centuries-long

- 1 droughts where you are not able, even with the WaterFix,
- 2 to divert extra water?
- 3 WITNESS LEAHIGH: Yeah. That's where I'm
- 4 fairly certain that, even these years -- you know, going
- 5 back a thousand years, you're certainly going to have
- 6 more observations of dry years. Doesn't necessarily
- 7 mean the frequency increases. You're looking at a
- 8 longer time scale for one thing. But even under any
- 9 type of dry year or dry year, say, drought period, you
- 10 will see winter conditions even during a prolonged
- 11 drought period, and those would represent opportunities
- 12 to capture additional water.
- So, again, the example of this year not
- 14 particularly that wet coming off of a dry year -- of
- 15 three- to four-year dry period, but yet there would have
- 16 been significant opportunity to recover the drawn down
- 17 storages in the state through the proposed project as
- 18 represented in the example -- that I gave.
- 19 MR. VOLKER: Okay. That's all of my questions
- 20 for now.
- 21 CO-HEARING OFFICER DODUC: All right. Thank
- 22 you.
- MR. EICHENBERG: Thank you for your extreme
- 24 forbearance. And have five more minutes to finish two
- 25 questions?

- 1 CO-HEARING OFFICER DODUC: What are your two
- 2 questions? Give them to me now.
- 3 MR. EICHENBERG: One on the modeling shows
- 4 dead pool conditions.
- 5 CO-HEARING OFFICER DODUC: Okay. Stop.
- Does the modeling show dead pool conditions?
- 7 WITNESS MILLIGAN: The CalSim modeling does
- 8 indicate some periods of time where the reservoirs reach
- 9 dead pool.
- 10 CO-HEARING OFFICER DODUC: The answer is yes.
- 11 Your next question?
- 12 MR. EICHENBERG: If you're relying on modeling
- 13 to form your operational opinions, how do you take into
- 14 account that it portrays conditions that you would never
- 15 let happen? Assuming the foundation that they would not
- 16 let dead pool occur because that's been sort of
- 17 established, I think.
- 18 WITNESS MILLIGAN: Not sure I understand the
- 19 question.
- 20 MR. EICHENBERG: If the modeling shows certain
- 21 situations that result in dead pool yet those situations
- 22 are situations which you would operationally act to
- 23 prevent from happening, how do you take -- how do you
- 24 adjust your consideration of the modeling to take into
- 25 account that there are times when the modeling is simply

- 1 incorrect?
- 2 WITNESS MILLIGAN: That's where we assess it
- 3 as an incremental effect of the action being proposed.
- 4 If we -- particularly given that element of the extreme
- 5 nature getting to dead pool that's happening, we see
- 6 that happening both with the no action as well as with
- 7 the proposed project, and we have to kind of assess the
- 8 benefits of -- of WaterFix in that context. But we're
- 9 trying to hold as much constant as you do that
- 10 comparison.
- 11 So, yes, we may take some actions to alleviate
- 12 the frequency or the even existence of any dead pool
- 13 operations in the reservoirs, but those actions we would
- 14 envision being the same with or without the WaterFix in
- 15 place.
- MR. EICHENBERG: Then one question about
- 17 exceedance. You had exceedance graphs 1 percent,
- 18 whatever. Do you equate exceedance with -- is that the
- 19 same thing as injury to a legal user of water or are
- 20 there injuries that are not captured by this exceedance
- 21 graph?
- 22 MR. MIZELL: Object. Asked and answered
- 23 over -- I think in -- both Mr. Berliner and I filed
- 24 numerous objections as to whether or not the witnesses
- 25 can indicate to the Board whether or not there are

- 1 injuries to legal users of water given that's your
- 2 purview and not ours.
- 3 CO-HEARING OFFICER DODUC: Well, they've made
- 4 assertion in their testimony that they will not be
- 5 injuring. So...
- 6 MR. MIZELL: Certainly.
- 7 CO-HEARING OFFICER DODUC: Answer the
- 8 question.
- 9 MR. MIZELL: They can have an opinion on that,
- 10 but I would hate to see it be treated as conclusive.
- 11 CO-HEARING OFFICER DODUC: Answer the question
- 12 to the extent that you can. Referring back to the
- 13 exceedance curves.
- 14 WITNESS LEAHIGH: So I assume we're talking
- 15 about the exceedance pie charts for the record of
- 16 compliance with the Water Quality Control Plan
- 17 objectives? Is that what you're referring to?
- 18 MR. EICHENBERG: That's what I was thinking
- 19 of, yes.
- 20 WITNESS LEAHIGH: Okay. So the exceedances
- 21 that did occur are what we would contend were for
- 22 reasons that were beyond our reasonable control.
- 23 And I think the testimony is that we don't
- 24 foresee that there will be any change in our historical
- 25 record with the California WaterFix. If anything, there

- 1 may be improvements to lessen the number of exceedances
- 2 due to the increased flexibility associated with the
- 3 new -- the proposed project.
- 4 MR. EICHENBERG: If I may repeat the question:
- 5 Is exceedance the same thing as legal injury or is
- 6 injury to a legal user of water?
- 7 In other words, are there injuries that could
- 8 occur even if there was no exceedance?
- 9 WITNESS LEAHIGH: I believe your question on
- 10 injury is asking me for a legal opinion, and I can't
- 11 give a legal opinion on...
- MR. EICHENBERG: Mr. Milligan, do you have any
- 13 answer to that?
- 14 WITNESS MILLIGAN: Well, obviously, each
- 15 particular objective is just a component that tries to
- 16 protect the other legal uses of water, so they in
- 17 themselves don't necessarily make up that. But it is a
- 18 complex question. I think it would be unique to each
- 19 particular legal user of water. So they probably need
- 20 some more details, but obviously it would need to be
- 21 evaluated. And I think they have.
- 22 So they are different.
- MR. EICHENBERG: Thank you.
- 24 CO-HEARING OFFICER DODUC: Thank you.
- MR. EICHENBERG: Thank you for your

- 1 forbearance and for understanding of our coming last and
- 2 difficult to follow all these other questions.
- 3 CO-HEARING OFFICER DODUC: Thank you.
- 4 For planning purposes, let me do a check.
- 5 Number 39, North Delta C.A.R.E.S., Ms. Daly or
- 6 Ms. Swenson? Don't see. Mr. Porgans is ill and unable
- 7 to be with us today. Good wishes to him for a speedy
- 8 recovery.
- 9 Ms. Suard, do you have cross-examination, and
- 10 how long do you anticipate?
- MS. SUARD: An hour.
- 12 CO-HEARING OFFICER DODUC: 42 has not been
- 13 showing up, so I don't know -- don't see 42.
- 14 Ms. Womack, I see you. Do you have questions?
- MS. WOMACK: Of course. Probably an hour.
- 16 CO-HEARING OFFICER DODUC: That should take us
- 17 until about 3:00 o'clock. Let me look at my colleagues.
- 18 Do we want to request the engineering team
- 19 back today or hold off until next week?
- 20 Because, remember, we were going to -- there
- 21 was a witness on the engineering panel who was not
- 22 available and we were going to call him back.
- 23 CO-HEARING OFFICER MARCUS: Are we sure
- 24 Mr. Porgans isn't coming?
- 25 CO-HEARING OFFICER DODUC: Do you plan to have

1	redirect for this panel?
2	MR. MIZELL: Not at this time.
3	CO-HEARING OFFICER DODUC: Not at this time.
4	Okay. All right.
5	Let's please have your engineering team on
6	standby. They don't necessarily have to be here. And
7	we'll see how the cross-examination goes this afternoon
8	with Ms. Suard and Ms. Womack.
9	It's possible that we'll get to them by about
LO	3:00 o'clock after our afternoon break.
L1	MR. MIZELL: I'll have them on standby.
L2	CO-HEARING OFFICER DODUC: I'll definitely
L3	take a break if we do request their presence.
L 4	MR. MIZELL: Thank you.
L5	CO-HEARING OFFICER DODUC: With that, we will
L6	resume at 1:10.
L7	(Whereupon the luncheon recess was taken
L8	at 12:13 p.m.)
L 9	000
20	
21	
22	
23	
24	

25

- 1 AUGUST 19, 2016 AFTERNOON SESSION 1:10 P.M.
- 2 --000--
- 3 CO-HEARING OFFICER DODUC: Please take your
- 4 seats. It is 1:10.
- 5 And we're missing a couple witnesses. Could
- 6 someone go into the hallway and see if Mr. Milligan and
- 7 Ms. Aufdemberge are out there?
- 8 All right. I'll ask Ms. Suard to address her
- 9 questions to these three witnesses until we can locate
- 10 Mr. Milligan.
- 11 MS. SUARD: Most of my questions are for
- 12 Mr. Milligan.
- 13 CO-HEARING OFFICER DODUC: Do you have any at
- 14 all for Mr. Leahigh, Mr. Holderman, or Mr. Anderson?
- MS. SUARD: Yes, Leahigh and Holderman.
- 16 CO-HEARING OFFICER DODUC: Okay. Please ask
- 17 Mr. Leahigh his questions for now.
- 18 --00o--
- 19 CROSS-EXAMINATION
- 20 MS. SUARD: I'd like to hand out a couple
- 21 sheets, just -- I'm not sure who all's supposed to get
- 22 them but...
- 23 CO-HEARING OFFICER DODUC: These are what?
- 24 Have they already been provided to staff?
- MS. SUARD: Yes. It's slides from my slides.

- 1 CO-HEARING OFFICER DODUC: Are we ready now?
- 2 All right. Ms. Suard, you're on.
- 3 MS. SUARD: Thank you.
- I want to just make note that I did try to
- 5 reduce the number of slides, and apparently when I saved
- 6 it, it wasn't correct. I may go through slides that I
- 7 don't need to.
- 8 CO-HEARING OFFICER DODUC: Okay.
- 9 MS. SUARD: And I wish I had the clicker so I
- 10 could do it quickly. We'll have to coordinate here.
- I would like to say second slide, please.
- 12 I just want to say, Mr. Leahigh, and when
- 13 Mr. Milligan comes, and Mr. Holderman, I am going to be
- 14 asking much more practical -- your testimonies talked
- 15 about real life, the hydrology, what's really going on,
- 16 how do you manage the system. And I represent one of
- 17 the businesses that, you know, have the benefit or the
- 18 burden of some of that management. And so my questions
- 19 are going to be asking how do you manage it now and how
- 20 is that going to change. So that you'll understand.
- 21 And I'm really focused on North Delta and
- 22 Steamboat Slough, but that doesn't mean the other parts
- 23 of the Delta are not important. I'm just -- my focus is
- 24 going to be North Delta.
- Next slide, please.

- 1 This slide which I will be submitting, it is
- 2 just one page of Bulletin No. 76. And that's from 1960.
- 3 Does this look familiar to Mr. Holderman or
- 4 Leahigh or Milligan? Hi, Mr. Milligan.
- 5 WITNESS MILLIGAN: Hello.
- 6 MS. SUARD: Hi.
- 7 It's the Delta water facilities from the
- 8 planning for the Central Valley Project in -- from
- 9 1960s.
- 10 WITNESS LEAHIGH: I'm familiar with some of
- 11 the older historical bulletins; but this particular one,
- 12 I don't believe so.
- MS. SUARD: Okay.
- 14 WITNESS MILLIGAN: No, I'm not familiar with
- 15 this document either.
- MS. SUARD: Thank you.
- 17 The map of the Delta there, does that look
- 18 familiar? Is that what the Delta looks like today to
- 19 you?
- 20 WITNESS LEAHIGH: Yes, that appears to be the
- 21 current representation of the channels in the Delta.
- MS. SUARD: Next slide, please.
- MR. BAKER: Before we move on, I just want to
- 24 identify this as SHR-103 for the record. Slide 3 of --
- 25 MS. SUARD: Excuse me. 103 is the whole set,

- 1 right.
- 2 MR. BAKER: This is just slide -- page 3 of
- 3 SHR-103.
- 4 MS. SUARD: Could we go to the next one,
- 5 please?
- 6 This is Mr. Milligan's testimony. And I don't
- 7 really need to go through anything other than on the
- 8 bottom. It talks about CVPIA from 1937, and that
- 9 it's -- the project should be managed first for river
- 10 regulation, improvement of navigation, and float
- 11 control; second, for irrigation, domestic uses, and then
- 12 fish and wildlife and all that.
- 13 My point on this is: Navigation and
- 14 recreation are two different things, and I wanted to
- 15 make sure it's okay that I bring up navigation in this
- 16 section. Is that correct? I'm asking the chair.
- 17 Navigation.
- 18 CO-HEARING OFFICER DODUC: That's fine.
- 19 MS. SUARD: Okay. I just want to make sure
- 20 because recreation is supposed to be a different.
- 21 CO-HEARING OFFICER DODUC: Okay.
- 22 MS. SUARD: Okay. So because how -- would
- 23 either Mr. Leahigh or Milligan, or both, do you agree
- 24 that how you operate or manage the water system has an
- 25 impact on flood control and on navigation?

- 1 WITNESS MILLIGAN: I will say it's how we
- 2 operate in the case of CVP and the Congressional
- 3 direction. How we operate has -- influences things like
- 4 management of flood control and navigation.
- 5 MS. SUARD: But that's part of your
- 6 responsibility when you're managing the flows; is that
- 7 correct?
- 8 WITNESS MILLIGAN: That's correct.
- 9 CO-HEARING OFFICER DODUC: Mr. Milligan, if I
- 10 could ask you to bring your microphone closer to you, it
- 11 will help the court reporter. I see her straining to
- 12 hear.
- MS. SUARD: The next slide, please.
- 14 I put up two different Web sites where you can
- 15 get information on flows.
- 16 Do either or both of you utilize the flow data
- 17 from these different Web sites to make determinations
- 18 of -- I think it was called turning on and off knobs,
- 19 you know, releasing water from reservoirs or anything
- 20 like that? Do you use this data here, either of these,
- 21 like CDEC flow data?
- 22 Mr. Milligan or Mr. Leahigh?
- 23 WITNESS LEAHIGH: Yes, we certainly do
- 24 generally use CDEC information quite frequently.
- MS. SUARD: So on a daily basis?

- 1 WITNESS LEAHIGH: Yes.
- 2 MS. SUARD: And Mr. Milligan?
- 3 WITNESS MILLIGAN: The answer is yes. And for
- 4 our facilities, the data that we collect has to be fed
- 5 to CDEC. So we usually are seeing some of the data from
- 6 what we provided to CDEC as opposed to handing out to
- 7 CDEC to get the data back.
- 8 MS. SUARD: Does USGS collect that for you or
- 9 does DOI collect its own?
- 10 WITNESS MILLIGAN: Reclamation will collect a
- 11 lot of its own data, but there's also data throughout
- 12 the system that USGS collects. And I understand DWR
- 13 collects some data as well.
- MS. SUARD: So on the, like, for example, the
- 15 map, the state map, does that reflect -- over here on
- 16 the left. Does that reflect all the different flow
- 17 monitoring stations within the Delta or just ones for
- 18 the state?
- 19 And I focus on North Delta. Sorry.
- 20 WITNESS MILLIGAN: I'm -- it's not the easiest
- 21 thing to see from here given the resolution.
- 22 But CDEC will have a number of stations there
- 23 that are both USGS and DWR as it relates to the Delta
- 24 and then any reclamations stations as well. It's meant
- 25 to be a place where you can find all that data in the

- 1 same location.
- 2 MS. SUARD: Okay. It -- I really like the
- 3 site. It was very helpful once I learned to watch out
- 4 for flows.
- 5 Okay. Can we go to the next slide?
- 6 So this is the schematic for CalSim. Do you
- 7 both recognize this?
- 8 WITNESS MILLIGAN: I'm familiar with the
- 9 schematic for the CalSim. This appears to be a
- 10 component of it.
- 11 MS. SUARD: I'm sorry. I'm just focused on
- 12 the Delta right now, so the component of CalSim that is
- 13 in the Delta. Do you recognize this?
- 14 WITNESS MILLIGAN: Yes.
- 15 MS. SUARD: Do you use CalSim flow data at all
- 16 or modeling data at all in -- in making decisions?
- 17 WITNESS MILLIGAN: Day-to-day decisions?
- MS. SUARD: Yes.
- 19 WITNESS MILLIGAN: No.
- MS. SUARD: No.
- 21 Mr. Leahigh, does California use CalSim for
- 22 day-to-day decisions?
- 23 WITNESS LEAHIGH: No, not really for
- 24 day-to-day decisions.
- 25 MS. SUARD: So it is -- what is CalSim used

- 1 for, then?
- 2 WITNESS LEAHIGH: It's generally used for
- 3 longer term analyses in terms of comparisons of, for
- 4 example, the California WaterFix comparing the effects
- 5 of a new facility to existing conditions.
- 6 MS. SUARD: Okay. I'm really not going to go
- 7 much into this model at all.
- 8 One thing I noticed is we see flow starting
- 9 at -- and this is within the Delta. You see that circle
- 10 and 401, and then it goes to a word. It's "DXC." Is
- 11 that the Delta Cross Channel?
- 12 Any of you?
- 13 WITNESS MILLIGAN: Can we zoom in on that part
- 14 of the schematic, please?
- 15 MS. SUARD: It goes from Hood and then it goes
- 16 down -- it keeps going on down. And then you see where
- 17 there is a diversion away. The arrows point towards the
- 18 water. It shows the water direction, and there's that
- 19 401 and then DXC. Would that be the Delta Cross
- 20 Channel?
- 21 WITNESS MILLIGAN: Yeah, this would be a great
- 22 question for modeling group, but I believe that is the
- 23 Cross Channel.
- MS. SUARD: Yeah, because it used to be called
- 25 Delta DCC, and now I see a change.

- 1 WITNESS MILLIGAN: This nomenclature is kind
- 2 of unique to the language within the code of CalSim.
- 3 That doesn't necessarily mean it's changed in,
- 4 let's say, some of the other reporting that you might
- 5 see out on the Internet.
- 6 MS. SUARD: Well, I'm just asking about the
- 7 models to understand what you all use for managing
- 8 flows, what data you use.
- 9 Can we go to the next slide, please?
- 10 So this next one is DSM-2, just the portion
- 11 that shows the North Delta; is that correct?
- Does that look familiar to you, Mr. Milligan?
- 13 WITNESS MILLIGAN: I'm not sure that I've seen
- 14 the schematic superimposed over the Delta islands that
- 15 often. But, yeah, it's familiar.
- MS. SUARD: That actually comes from
- 17 Appendix 5 of one of the exhibits, but I'll have the
- 18 reference for it when I clean up this slide show.
- 19 Mr. Leahigh, does that look familiar to you?
- 20 WITNESS LEAHIGH: Generally it looks familiar.
- 21 I'm -- I'm somewhat familiar with the schematics that go
- 22 into DSM-2.
- 23 MS. SUARD: Do either of you use DSM-2 for
- 24 managing everyday flows and making decisions?
- 25 WITNESS MILLIGAN: DSM-2 is certainly more

- 1 relevant when we've done some work with it that project,
- 2 say, the upcoming tidal cycle. So things about
- 3 salinity. And I'm sure Mr. Holderman could chime in a
- 4 little bit on water level. And in South Delta, there's
- 5 some utility there as well.
- 6 MS. SUARD: Mr. Holderman, do you utilize
- 7 DSM-2 in decisions for South Delta?
- 8 WITNESS HOLDERMAN: Not on a day-to-day basis.
- 9 DSM-2 is used frequently, or as Mr. Leahigh has said,
- 10 for comparative purposes between alternatives where a
- 11 project is being proposed and existing conditions.
- 12 We generally use CDEC on a day-to-day basis to
- 13 look at age and flows to determine whether or not we
- 14 need to reoperate the temporary barriers to the extent
- 15 that we can.
- MS. SUARD: Next slide, please.
- Just for reference of the big picture, you
- 18 have to manage all of that. Especially Mr. Milligan and
- 19 Mr. Leahigh, you manage all that flow, and it ends up in
- 20 the Delta; is that correct? That's the big picture, all
- 21 the different flow knobs you have to manage; is that
- 22 correct.
- Does that look appropriate to you?
- 24 WITNESS MILLIGAN: That being -- that appears
- 25 to be a good chunk of entire watershed.

- 1 MS. SUARD: Yes.
- 2 WITNESS MILLIGAN: We obviously don't control
- 3 every flow on every stream of the watershed. So to the
- 4 degree that that water gets to the Delta, that's all
- 5 part of -- may come into some of our decision making.
- 6 But we're not controlling that whole -- all the flows
- 7 within that area.
- 8 MS. SUARD: Okay.
- 9 MR. BERLINER: Just excuse me. The record is
- 10 not going to disclose at all what Ms. Suard is talking
- 11 about. If we could get some instruction to the
- 12 cross-examiners about referencing their exhibit. And
- 13 saying "on the left side" doesn't really mean much.
- 14 Just a little bit more for the record would be helpful.
- 15 CO-HEARING OFFICER DODUC: Thank you for that
- 16 reminder, Mr. Berliner.
- MS. SUARD: Go to the next slide, please.
- 18 CO-HEARING OFFICER DODUC: Before you do that,
- 19 if you could scroll down a little bit. And, Ms. Suard,
- 20 if you can specify for the record what that image is
- 21 showing.
- 22 MS. SUARD: This image is showing Sacramento
- 23 River Delta east side watershed model domain. And it is
- 24 a model from Water Boards, and it gives the exact
- 25 location online where you can find that model. And it's

- 1 page 12 of 37 of a 2013 workshop on drinking water
- 2 policy.
- 3 CO-HEARING OFFICER DODUC: All right. Thank
- 4 you. And it's Slide 8 of your Exhibit SHR-103.
- 5 MS. SUARD: Okay. Next slide, please. I'm
- 6 trying to go very fast so I can get to the questions I
- 7 want to ask.
- 8 Sorry. There's going to be a problem with
- 9 slide order for me.
- 10 This slide is a -- it is a quote from the
- 11 petitioners, and I'm sorry that it got cut off. I think
- 12 it's the testimony of Mr. Leahigh. Does that look
- 13 appropriate?
- 14 If you can reduce the size of the slide, you
- 15 might see it says "Testimony of Mr. Leahigh."
- 16 So you had talked -- and I don't want to
- 17 repeat what you had said, but you talked about excess
- 18 flows. And you had a definition of "excess." Previous
- 19 hearings back to the 1960s used the word "surplus."
- 20 And, in fact, could you go to the next slide,
- 21 please?
- 22 So this next slide is from the 1960 bulletin
- 23 on No. 76 Delta water facility. And when the projects
- 24 were being approved to be built, the word used was
- 25 "surplus."

- 1 Mr. Leahigh, I believe you were the one who
- 2 talked about -- I'm a little confused. Was it
- 3 Mr. Leahigh or Mr. Milligan that talked about excess
- 4 flows?
- 5 WITNESS LEAHIGH: Well, I certainly talked
- 6 about it quite a bit in my testimony, yes.
- 7 MS. SUARD: Okay. Could you tell me the
- 8 difference between "surplus" and "excess"?
- 9 WITNESS LEAHIGH: I think the terms are
- 10 somewhat interchangeable. I don't know that there's
- 11 a -- a big distinction. It probably depends on the
- 12 context; but, generally, I think they're somewhat
- 13 interchangeable.
- 14 MS. SUARD: Okay. Next slide, please.
- 15 CO-HEARING OFFICER DODUC: Ms. Suard, you had
- 16 a second question on that slide. Were you going to get
- 17 to that second question later or --
- 18 MS. SUARD: Oh, thank you. No, I would like
- 19 to go ahead and ask that.
- 20 Does operations of the in-basin requirements
- 21 include recharge to drinking water aquifers to protect
- 22 drinking water rights and -- so, period. Does your
- 23 charge, your responsibility, include protecting drinking
- 24 water rights in the Delta?
- 25 WITNESS MILLIGAN: That sounds like two

- 1 different questions. One was in the Delta and one was
- 2 related to recharging aguifer.
- 3 MS. SUARD: I'm focused on the Delta right
- 4 now. So my question is: Is it your responsibility to
- 5 manage the water system of California to protect
- 6 drinking water in the Delta region?
- 7 WITNESS MILLIGAN: I think that's a little bit
- 8 of a broad interpretation. You know, we have certain of
- 9 our quality objectives in the Delta, some of which deal
- 10 with drinking water as the prime focus and the projects
- 11 managed to those as part of our permit terms and
- 12 conditions. But that may be not necessarily covering
- 13 all the elements of drinking water within the Delta.
- 14 MS. SUARD: So would that be surface water and
- 15 well water?
- 16 WITNESS MILLIGAN: I think we've kind of
- 17 talked, particularly in Mr. Leahigh's testimony,
- 18 identifying the locations for the objectives where
- 19 those -- what the criteria are and how they're met.
- 20 MS. SUARD: I'm trying to understand how the
- 21 project is managed right now. And is the project being
- 22 managed now to protect drinking water rights in the
- 23 Delta?
- 24 WITNESS MILLIGAN: I guess I would say to the
- 25 extent that the current standards contribute to that,

- 1 though not directly, no.
- 2 MS. SUARD: Mr. Leahigh, do you have the same
- 3 answer? Different answer?
- 4 WITNESS LEAHIGH: No, that was pretty much
- 5 exactly how I was going to answer that.
- 6 MS. SUARD: Okay. Now switch to -- assuming a
- 7 project is built, you know, WaterFix is built, would
- 8 there be a change to the drinking water quality in the
- 9 North Delta? I'm focused on North Delta.
- 10 CO-HEARING OFFICER DODUC: And are you asking
- 11 about surface water or groundwater?
- MS. SUARD: Yes. Both. Would there be a
- 13 change first to surface water? And then the second
- 14 question will be: Would there be a change to
- 15 groundwater as it pertains to drinking water?
- 16 CO-HEARING OFFICER DODUC: Or do you know?
- 17 WITNESS LEAHIGH: Well, in terms of surface
- 18 water, the testimony is that, with the proposed project,
- 19 we have no reason to believe that the Water Quality
- 20 Control Plan objectives would be met any less than they
- 21 have been historically.
- MS. SUARD: Okay. Mr. Milligan?
- 23 WITNESS MILLIGAN: I would agree with that.
- 24 And the second part of your question, I'm not
- 25 aware if there's -- that there's anything to suggest

- 1 there would be a change to groundwater quality.
- 2 MS. SUARD: You're not aware of any modeling
- 3 that suggests change to groundwater quality? Is that
- 4 what you said?
- 5 WITNESS MILLIGAN: That's correct.
- 6 MS. SUARD: Okay. So just to summarize,
- 7 you're saying the project that you know of would not
- 8 change quality of surface water in the North Delta or
- 9 groundwater?
- 10 WITNESS MILLIGAN: My comment was to the
- 11 groundwater.
- MS. SUARD: Okay.
- 13 WITNESS MILLIGAN: Surface water, we would
- 14 continue to meet the objectives as Don outlined them.
- MS. SUARD: Could we go to the next slide?
- This is actually a screenshot. I'm just
- 17 showing where I get a slide that's about two down.
- 18 Could we go two down or three?
- Okay. Right there.
- 20 So I didn't know if I needed to set up where I
- 21 got the screenshot from, but you can go online and
- 22 California has a water plan update. The last one was
- 23 2013. And this is an exact screenshot from that. It
- 24 shows where it came from. And this is called the "Water
- 25 Portfolio Inflow/Outflow Delta" PDF. And that's in the

- 1 middle of the slide.
- 2 And I'm bringing up this 2013 one because I
- 3 believe that computer modeling is from that time frame.
- 4 And I -- I wanted to point out a couple different things
- 5 about this.
- 6 You see at the bottom of the screen print it
- 7 says "Delta Outflow," and then we go over to like 2008,
- 8 and it says "Delta Outflow" -- and says this is in
- 9 thousand acre feet -- is 1,529.
- 10 Does that look low to you?
- 11 This particular slide is actually -- I handed
- 12 it out if it makes it's easier to read. It's the second
- 13 page.
- 14 MR. BERLINER: Just a point of order. It's in
- 15 millions of acre feet, not thousands.
- Top line where it says "TAF."
- MS. SUARD: Yes.
- 18 MR. BERLINER: That's times a thousand.
- 19 MS. SUARD: So that -- okay. There you go,
- 20 times a thousand. That is an exact screen print of what
- 21 was online just for reference.
- 22 So I'm just asking: Is that Delta outflow,
- 23 does that look like unusually low also in 2010?
- 24 WITNESS LEAHIGH: Probably not unusually low
- 25 for a dry year.

- 1 MS. SUARD: Wasn't there testimony that the
- 2 drought started in 2012? Wasn't that just in the last
- 3 question series?
- 4 WITNESS LEAHIGH: Yes, there was -- we
- 5 experienced another drought in the 2007, 2009, 2010
- 6 period.
- 7 MS. SUARD: Okay. I want to represent to you
- 8 the lower part, those numbers did not look correct to
- 9 me, and so I -- I took them and actually put them into
- 10 an Excel spreadsheet and in QuickBooks too. Treated the
- 11 water like it was dollars. What came up was that there
- 12 was unaccounted for flows, meaning if you take that
- 13 table and you look at it, there was -- the numbers were
- 14 not entered in there correctly. I will be presenting
- 15 the correction that the state did for that, but I wanted
- 16 to point out that the time frame of this -- these
- 17 numbers actually match the rest of the report and are --
- 18 were used for a lot of the studies.
- 19 So I do -- how much acre feet per year or
- 20 million acre feet does USBR claim a right to for the
- 21 diversion from the Sacramento River?
- 22 WITNESS MILLIGAN: I think that depends
- 23 obviously on the time of year.
- MS. SUARD: Okay. What is --
- 25 WITNESS MILLIGAN: Maybe I misunderstand your

- 1 question.
- 2 MS. SUARD: What is your maximum permitted in
- 3 a wet year?
- 4 WITNESS MILLIGAN: Again, I don't think it's
- 5 related to -- obviously, there's different types of wet
- 6 years and what we would be able to operate within the
- 7 collective portfolio of our permits. Probably not easy
- 8 to quantify as something you could add. There's a
- 9 number of our permits that allow us to, let's say, store
- 10 water up to a certain amount and use that water for a
- 11 number of purposes, and sometimes those appear like
- 12 they're double-counting the same water.
- 13 So I don't have the number off the top of my
- 14 head. It may be a good question for our water rights
- 15 expert.
- MS. SUARD: For what?
- 17 WITNESS MILLIGAN: Our water rights expert who
- 18 will be testifying later.
- 19 MS. SUARD: Mr. Leahigh, could you answer it
- 20 for -- on behalf of the state?
- 21 WITNESS LEAHIGH: Yeah. As part of that water
- 22 rights panel, we will also have a water rights expert
- 23 representing State Water Project.
- MS. SUARD: Next slide, please.
- MR. MIZELL: If I can beg the Board's

- 1 indulgence here, I have a quick point of clarity. I
- 2 believe that Ms. Suard indicated that the graph she --
- 3 or the chart at the top of that page has been corrected,
- 4 and we're being asked questions about an uncorrected
- 5 chart. Is that the case here?
- 6 I would hate for people to go away thinking
- 7 that that's accurate data if Ms. Suard is correct and it
- 8 has been corrected by the state.
- 9 MS. SUARD: Thank you for bringing that up.
- 10 My point is that I'm the one who brought this
- 11 to the attention of the state, that those numbers are
- 12 incorrect. And if you go online, you will see that the
- 13 chart's not there anymore.
- 14 But the computer modeling that was done for
- 15 WaterFix was using numbers of that time period.
- 16 MR. MIZELL: I'm still not clear. Has it or
- 17 hasn't it been corrected?
- 18 MS. SUARD: It's been pulled off the Web site.
- 19 CO-HEARING OFFICER DODUC: It is being
- 20 corrected.
- 21 MS. SUARD: There was a correction that was
- 22 done and that was pulled off. So I don't know the
- 23 status of it right now.
- 24 CO-HEARING OFFICER DODUC: All right.
- 25 WITNESS LEAHIGH: Well, to be clear, I wasn't

- 1 involved in the preparation of this report, so I don't
- 2 have any information on it.
- MS. SUARD: Again, my point, you know, we're
- 4 all trying to understand the numbers. And when we ask
- 5 questions about the numbers and those questions change,
- 6 I -- I'm still trying to understand what are the real
- 7 numbers here. So I wondered if either of you had the
- 8 corrected numbers. I'll move on from that.
- 9 Next slide, please.
- 10 MS. McCUE: Before we move, this was, just to
- 11 keep track, this was Slide 14.
- 12 MS. SUARD: So this map, I believe I read that
- 13 before, this is from Phase 1 Water Rights Control Board
- 14 and it is water rights associated with the Delta. It's
- 15 a pretty good Web site. You can go and see all the
- 16 different points of diversion and claimed rights,
- 17 license rights.
- 18 And my question is -- again, I sort of already
- 19 asked it, but do you -- are you aware of how many acre
- 20 feet are allowed to be appropriated from the Sacramento
- 21 River?
- 22 You said you're not aware of that; is that
- 23 correct? That number, Mr. Milligan?
- 24 WITNESS MILLIGAN: I don't know that we have
- 25 answered that or were asked that question. But off the

- 1 top of my head, the collective number, no, what that is
- 2 at any particular time.
- 3 MS. SUARD: Okay. What about DWR? Would
- 4 DWR's rights show on this map if somebody clicked on the
- 5 little buttons?
- 6 WITNESS LEAHIGH: It sounds like a different
- 7 question.
- 8 WITNESS MILLIGAN: It does to me too. Sorry.
- 9 MS. SUARD: What did you say?
- 10 WITNESS MILLIGAN: It sounds like a different
- 11 question to me also. Now I'm a little confused whether
- 12 I was responsive to your question.
- MS. SUARD: I'm trying to understand how many
- 14 acre feet DOI and DWR are claiming from the Sacramento
- 15 River basically at Georgiana. I'm going to move on
- 16 because there's more graphics related to that.
- 17 CO-HEARING OFFICER DODUC: Before you move on,
- 18 though, let me make sure I understand.
- 19 Mr. Leahigh and Mr. Milligan, you are
- 20 deferring questions regarding the project's water rights
- 21 to the water rights panel, and you don't have any
- 22 information with respect to the total diversion that is
- 23 being appropriate in the Delta in this chart here being
- 24 shown by Ms. Suard?
- 25 WITNESS MILLIGAN: That is correct. We have a

- 1 pretty -- very good records about what each project has
- 2 diverted in the South Delta or at, you know, let's say
- 3 to Contra Costa as it relates to our contract with them,
- 4 Contra Costa Water District.
- 5 But the collective of all these dots at any
- 6 particular time, I am not aware as to what or of
- 7 anything that would suggest that you could quantify that
- 8 in a particular instance.
- 9 CO-HEARING OFFICER DODUC: If Ms. Suard had a
- 10 specific question about, say, the CVP's diversion at
- 11 Contra Costa, would you be able to answer that?
- 12 WITNESS MILLIGAN: Yes.
- 13 WITNESS LEAHIGH: Just to be clear, these are
- 14 not project diversions that we're looking at here.
- 15 Correct?
- MS. SUARD: Well, we'll keep going because I
- 17 actually pulled some of those up. I just wanted to make
- 18 a pretty clear reference.
- 19 Let me ask again: When each of you manage the
- 20 flows, does that management include protecting the water
- 21 quality in that area of the -- in the Delta? You've got
- 22 the whole Delta on the left. That's just a blowup of
- 23 the same thing. For some reason, different background.
- 24 That whole area, is that those water rights -- water
- 25 quality protected by your management?

- 1 WITNESS LEAHIGH: Yes, through implementation
- 2 of the Water Quality Control Plan.
- 3 MS. SUARD: Okay. And the same will be true
- 4 if the WaterFix project was built; is that correct?
- 5 WITNESS LEAHIGH: Yes.
- 6 CO-HEARING OFFICER DODUC: Let me be very
- 7 clear. You asked two questions. You asked about water
- 8 rights and water quality being protected.
- 9 My -- well, Mr. Leahigh, your answer, was that
- 10 specific to water quality or water rights or both?
- MR. BERLINER: Could we get the question
- 12 reread so he has it in mind?
- 13 CO-HEARING OFFICER DODUC: Ms. Suard?
- 14 WITNESS LEAHIGH: I think I can answer it.
- 15 So in terms of water rights as I defined the
- 16 in-basin uses, those would include any legal diverters
- 17 of water. So, yes, those need to be protected first
- 18 before we can develop supplies for the project.
- 19 MS. SUARD: Do you consider residential
- 20 drinking water wells as legal users of water in the
- 21 Delta?
- 22 WITNESS LEAHIGH: I don't have an opinion on
- 23 who's legal and who's not. I think that's the
- 24 Water Board's job.
- MS. SUARD: Okay. Okay. Next slide, please.

- 1 This has got to go back up so we can see where
- 2 it came from.
- 3 There is a Web site called CA.statewater.org,
- 4 and it focuses on water rights. And it says that it got
- 5 its database information from State Water Rights Control
- 6 Board. And I just -- I like to use graphics. So here's
- 7 graphics. And do you see those rather large dots there?
- 8 MR. BERLINER: For the record, this is
- 9 SHR-103, page what?
- 10 MS. McCUE: 16.
- MR. BERLINER: Thank you.
- 12 MS. SUARD: I'll just represent to you if you
- 13 go to this Web site, you click on the rather large dots,
- 14 it refers to USBR and DWR water rights, appropriation
- 15 claim there. I'm just going to go on from this. And I
- 16 have to say these slides are a little bit out of order
- 17 from my hand done. So I'm going to keep going. Next
- 18 slide, please.
- 19 So let's go back to -- this actually is
- 20 from -- you can see this is Water Board's Web site
- 21 again, CA.gov, and you can see the whole long line that
- 22 shows exactly where you could find this.
- 23 And I think you have to look down a little bit
- 24 lower, a little bit more.
- 25 And so this is U.S. Bureau of Reclamation, and

- 1 I believe it says 8 million-acre feet a year.
- 2 Do you read that below there, Mr. Milligan?
- 3 WITNESS MILLIGAN: You mean the big red
- 4 letters or where specifically?
- 5 MS. SUARD: Yeah, down below. I'm sorry. I
- 6 quoted -- I put 8 million acre feet claimed by USBR, and
- 7 it's -- the screen print shows it's just under
- 8 8 million acre feet. And those are from Contra Costa
- 9 Glen, Sacramento, Shasta, and Tehama.
- 10 Do you see it says "Old River" and "Sacramento
- 11 River" there? Is Old River and San Joaquin River where
- 12 that's coming from? Is that part of the San Joaquin
- 13 River system or is that Old River and Sacramento?
- 14 WITNESS MILLIGAN: Old River is, in essence,
- 15 the diversions in Old River which technically would be
- 16 within the San Joaquin River Basin.
- 17 So if -- I see the slide. Is there another
- 18 part of your question?
- 19 MS. SUARD: This is just one of the
- 20 appropriative rights. It says "8 million acre feet."
- 21 That's just one of the ones, right?
- 22 WITNESS MILLIGAN: Again, where the -- how the
- 23 8 million -- how that gets added up to that number, I
- 24 think you need to probably refer the question to our
- 25 water rights staff and I'm sure they can explain that.

- 1 MS. SUARD: Okay. If you are responsible for
- 2 managing the system, isn't there a goal of how much is
- 3 transferred through the system to meet these type of
- 4 appropriative rights?
- 5 WITNESS MILLIGAN: Our objective -- or let's
- 6 say philosophy in managing the project isn't to maximize
- 7 up to the quantity within the rights. Those are
- 8 basically limits, upper limits, as to what we can do
- 9 being the CVP is not anywhere close to exporting and --
- 10 of the South Delta Old River any close to 8 million acre
- 11 feet. That's never been a limit that's been much
- 12 concern.
- 13 MS. SUARD: You brought up a question for me.
- 14 What is the difference -- or do you know if
- 15 there's a difference between export or diversion off of
- 16 the river and what is actually delivered in acre feet?
- 17 Like how many diverted acre feet results, let's say --
- 18 does 5 million diverted acre feet result in 4 million
- 19 delivered acre feet? Do you -- have you ever looked at
- 20 it that way?
- 21 WITNESS MILLIGAN: Well, if the question is,
- 22 is there a different in the amount of, let's say,
- 23 diverted or rediverted at this particular location in
- 24 Old River versus what's ultimately delivered through the
- 25 CVP downstream or south of that point, there's probably

- 1 going to be a difference because there are some losses
- 2 in that system.
- 3 MS. SUARD: Do you have a percentage of loss,
- 4 any idea like that?
- 5 WITNESS MILLIGAN: I do not have a number off
- 6 the top of my head, no.
- 7 MS. SUARD: Mr. Leahigh, would you have a
- 8 percentage of loss, the amount? What it -- from
- 9 diverted to delivered, is there a gap 5, 10, 15,
- 10 20 percent?
- 11 WITNESS LEAHIGH: Yeah, offhand, I don't know
- 12 what that is. But that's certainly something we take
- 13 into account is losses in the system.
- 14 MS. SUARD: Okay. And that's a day-to-day
- 15 management also?
- 16 WITNESS LEAHIGH: It's not necessarily a
- 17 day-to-day management question. It's more
- 18 after-the-fact accounting.
- 19 MS. SUARD: Okay. After-the-fact accounting.
- 20 WITNESS LEAHIGH: Well, just water balance.
- 21 WITNESS MILLIGAN: And probably more of a
- 22 seasonal consideration.
- MS. SUARD: Okay. Next slide, please.
- MR. BERLINER: For the record, that was
- 25 Slide 17 in the same exhibit, right?

- 1 MS. SUARD: Yeah. I'm sorry. I can't give
- 2 the slide numbers. What ended up on my -- I'm using two
- 3 different ones, so we're going to go by the slide number
- 4 that you see up there.
- 5 So here we're getting to much more practical,
- 6 just day-to-day operation and how they might change.
- 7 Here is that CDEC Web site again, and you can see the
- 8 link to where it is. And I actually did the screen
- 9 print, but then I circled each of the different water
- 10 locations that I might have ask a question about.
- 11 CO-HEARING OFFICER DODUC: This is Slide 18.
- MS. SUARD: Slide 18. Are you both familiar
- 13 with that area of the Delta?
- 14 WITNESS MILLIGAN: The North Delta and up
- 15 towards Sacramento, yes.
- MS. SUARD: Yes.
- 17 Okay. And can we go to next slide? Hopefully
- 18 it's where it's supposed to be.
- 19 Wait. Let's wait here for a second.
- Just for reference --
- 21 CO-HEARING OFFICER DODUC: Slide 19.
- 22 MS. SUARD: -- Slide 19 is on Steamboat
- 23 Slough. Are you both familiar with where that is?
- 24 WITNESS MILLIGAN: Your business or Steamboat
- 25 Slough?

- 1 MS. SUARD: Steamboat Slough.
- 2 WITNESS MILLIGAN: Yes.
- 3 WITNESS LEAHIGH: Yes.
- 4 MS. SUARD: Just for reference, that
- 5 property's been there a very long time and there's
- 6 longtime records of flows and all that so -- going by.
- 7 So next slide, please. This is Slide 20. And
- 8 I wanted to -- this is just general screen print, and I
- 9 wanted to talk about how does the water flow and how
- 10 would it change if the WaterFix project was built?
- 11 So do you see where Sutter Slough is?
- 12 CO-HEARING OFFICER DODUC: No, I do not.
- 13 MS. SUARD: Courtland Road. Do you see the
- 14 word "Courtland"? And there is a waterway that goes
- 15 towards -- actually, that would be going towards -- what
- 16 direction would that be? That what would be going west,
- 17 northwest sort of.
- 18 And then if -- then the arrow direction
- 19 changes and it starts flowing south. Do you see that?
- 20 Do you see the arrow?
- 21 WITNESS MILLIGAN: I see the arrows, yes.
- MS. SUARD: Okay. So that's Sutter Slough.
- 23 WITNESS MILLIGAN: Which is Sutter Slough?
- 24 MS. SUARD: Where it starts about Courtland
- 25 and then goes off of the Sacramento River. Well, okay,

- 1 where the word "160" is, that's the Sacramento River.
- WITNESS MILLIGAN: I see the Sacramento River,
- 3 the numeral 160.
- 4 MS. SUARD: Right. Okay. There's a couple
- 5 waterways or sloughs that leave the Sacramento River,
- 6 and one is Sutter Slough, one is Steamboat Slough. Down
- 7 by Walnut Grove is the Delta Cross Channel, and below
- 8 that you see Georgiana.
- 9 Are you familiar with those waterways?
- 10 WITNESS MILLIGAN: The Cross Channel and then
- 11 cumulative Delta have some markings here, but I do
- 12 believe I see the blue line that might be Georgiana
- 13 Slough.
- MS. SUARD: So there's a red line by
- 15 Georgiana, there's a red line by the Delta Cross
- 16 Channel, and a red arrow by the lower Sacramento River.
- 17 And the red arrow points the direction of the flows
- 18 right there. Because I will be asking about Delta Cross
- 19 Channel.
- 20 WITNESS MILLIGAN: I will kind of say that, in
- 21 this area, it's very tidally influenced, so there are
- 22 times that it's not one direction of flow. The tides
- 23 will certainly drive the water in these channels both
- 24 directions at times.
- 25 MS. SUARD: Okay. Let's -- I'm going to say

- 1 this is for outflow time, the direction of flow when the
- 2 tide's going out. Does -- is that a fair
- 3 representation, then?
- 4 WITNESS LEAHIGH: During the ebb tide?
- 5 MS. SUARD: Uh-huh.
- 6 WITNESS LEAHIGH: During the ebb tides?
- 7 MS. SUARD: Okay. So there is -- going down
- 8 Sutter Slough, there's a confluence and Sutter Slough
- 9 keeps going south and then joins with Steamboat Slough.
- 10 And you see that other arrow? And that is
- 11 pointing west. Is that -- that's Miner Slough. Are you
- 12 familiar with Miner Slough?
- 13 WITNESS MILLIGAN: You're getting a little off
- 14 my beaten path for the Delta. I'm not sure if that is
- 15 Miner Slough. I've heard of Miner Slough, but I
- 16 couldn't tell you if that's indeed it.
- MS. SUARD: But you manage the whole area
- 18 here, right?
- 19 WITNESS MILLIGAN: We manage the CVP, but
- 20 there's no water deliveries from the project that go out
- 21 that direction. So I have not had occasion to give that
- 22 a lot of thought.
- 23 MS. SUARD: Okay. Mr. Holderman, I see you
- 24 smiling. Do you want to tip in on this? Because I have
- 25 a feeling you have much more familiarity with it.

- 1 WITNESS HOLDERMAN: I'm familiar with this
- 2 area mostly because of the planning work we were doing
- 3 for possible drought barriers on Steamboat and Sutter
- 4 Slough at one time.
- 5 MS. SUARD: Right. So that's part of what I
- 6 want to be asking about. So I'm really happy you're
- 7 here, because I saw your name on all those documents.
- 8 I wanted to establish how flows do go.
- 9 On the -- on the Delta Cross Channel -- and
- 10 maybe Mr. Holderman might be the best one to answer
- 11 this. When the Delta Cross Channel gates are closed,
- 12 what happens to the hydrology in this area?
- 13 WITNESS HOLDERMAN: Well, that right arrow
- 14 pointing to the east along -- point that way. The water
- 15 will continue down or would have gone down Delta Cross
- 16 Channel, would go down Sacramento and towards Georgiana
- 17 Slough more so.
- 18 MS. SUARD: Okay. Does it have impact on the
- 19 waterways above it?
- 20 WITNESS HOLDERMAN: On Sutter Steamboat? When
- 21 the Delta Cross Channels close?
- MS. SUARD: Yes.
- 23 WITNESS HOLDERMAN: There could be very minor
- 24 but not very much. Because the -- when it's closed,
- 25 that's one less waterway that is taking water out of

- 1 system. And so you might get a small backwater effect
- 2 that could increase flows down Sutter and Steamboat.
- 3 But that would have to be modeled. I couldn't tell you
- 4 for sure.
- 5 MS. SUARD: Okay. Could we go to the next
- 6 slide, please?
- 7 CO-HEARING OFFICER DODUC: Slide 21.
- 8 MS. SUARD: Make this slide a bit smaller so
- 9 you can see. So this actually is another slide from
- 10 water rights. This actually was from the Bay-Delta
- 11 hearings, DOI Exhibit 8. And it talks about how
- 12 operations affect upstream flow splits on Steamboat and
- 13 Sutter.
- Do you see that, Mr. Holderman?
- 15 WITNESS HOLDERMAN: Yes.
- 16 MS. SUARD: Okay. And so the -- one of the
- 17 reasons I believe they were looking at this is for fish
- 18 flows as well as just hydrology; is that correct? Do
- 19 you know?
- 20 WITNESS HOLDERMAN: I couldn't tell you what
- 21 the purpose of these slides were when they were provided
- 22 to the Board.
- 23 MS. SUARD: Okay. So I guess I want to just
- 24 point out is the percentage of water 30 percent into
- 25 Steamboat and Sutter when the gates are open, 50 percent

- 1 into Steamboat and Sutter when the gates are closed.
- 2 Do you see those numbers at the bottom there?
- 3 WITNESS HOLDERMAN: Yes.
- 4 MS. SUARD: Does that sound accurate to you?
- 5 WITNESS HOLDERMAN: Again, I couldn't tell you
- 6 if those numbers are accurate. But it does reflect what
- 7 I just mentioned; that there would be probably increased
- 8 flows down Sutter Steamboat with Delta Cross Channel
- 9 closed. But I don't know to what extent and if those
- 10 numbers are accurate.
- 11 MS. SUARD: Okay. Next slide, please.
- 12 Now, this is a -- I'm sorry. I don't have
- 13 the -- where exactly on the USGS Web site I got this.
- 14 It is a representative of basically flows on Steamboat
- 15 Slough over a period of time from 2002 to 2011.
- 16 And I brought this up because it has -- it was
- 17 brought up before the -- in the Delta, there tends to be
- 18 peak flows, and on Steamboat Slough, it pretty much
- 19 matches the Sacramento River. And so I'm going to --
- 20 does this look like a similar pattern of flows for
- 21 North Delta waterways at least to all three of you?
- 22 WITNESS MILLIGAN: I think it would be much
- 23 more helpful to have a pretty direct comparison. You
- 24 know, obviously the peak flows correspond with the times
- 25 of year. You would expect to see higher flows on the

- 1 Sacramento. But I don't know that there's enough
- 2 information to really measure the changes in magnitude
- 3 of some of this.
- 4 MS. SUARD: Okay. I have actually a lot of
- 5 slides and not enough time, so I'm just going to go
- 6 faster.
- 7 Next slide, please.
- 8 MR. OCHENDUSZKO: Were you just referencing
- 9 Slide 22 of SHR-103?
- 10 MS. SUARD: Yes. Sorry. I will start saying
- 11 that.
- 12 I'm going to go right past 23, please.
- So this is Slide No. 24, SHR-103. And I
- 14 actually handed out a -- if it might be easier for you
- 15 to look at it, I handed out a sheet. And this is an
- 16 exact screen print from CDEC, and it was from 3/26/2014,
- 17 and you can see that screen print on there.
- 18 And I wanted you to just kind of review. Do
- 19 you see any gaps in times or data here?
- 20 WITNESS HOLDERMAN: There's a one-hour gap
- 21 at -- between 11:00 o'clock and noon in the morning and
- 22 another one between 1:00 and 2:00 o'clock in the
- 23 afternoon that I spotted right off the bat.
- 24 MS. SUARD: So what would be the purpose of
- 25 those gaps?

- 1 WITNESS HOLDERMAN: I would have no idea. But
- 2 a lot of these -- I mean, typically, there's a lot of
- 3 instrumentation at Delta that periodically and sometimes
- 4 unforeseen -- for unforeseen reasons will stop
- 5 collecting data. Could be a power issue or could be
- 6 that they're being maintained at that point by the
- 7 parties that maintain the station. And so they'll take
- 8 them out of -- offline, basically, for a period of time
- 9 while they're doing the maintenance.
- 10 But also I've seen times where there are --
- 11 stations are down and we investigate why they're down.
- 12 There's a bird nesting on some critical part of the
- 13 devices, or I've also seen stations that are riddled
- 14 with bullets. So there's a number of reasons that there
- 15 can be loss of a station. Until we investigate it, we
- 16 can't -- they'll get fixed eventually.
- MS. SUARD: Thank you.
- 18 Is it the standard practice to then just skip
- 19 that time and not show it on the CDEC site when this is
- 20 supposed to be, you know, realtime flow?
- 21 WITNESS HOLDERMAN: That's typically what we
- 22 see there. You have to look at this data to make sure
- 23 it's continuous. There can be data gaps. When they
- 24 plot this data, you'll see an irregularity in the plot
- 25 that will kind of tip you off that there's some data

- 1 missing.
- 2 MS. SUARD: Okay. And would, you know, people
- 3 trying to run computer models or whatever, would they be
- 4 aware of this? How would they know about this?
- 5 WITNESS HOLDERMAN: That's a good question for
- 6 the modelers. But they do use the historical data to
- 7 run their models. And where there are data gaps, I
- 8 understand that sometimes they try to fill those gaps by
- 9 drawing straight lines between points for interpreting
- 10 the plots based upon data that might be, you know, the
- 11 previous day or following day when the data would be
- 12 similar but maybe slightly different on the scale. So
- 13 they'll sometimes try to fill that data if it's
- 14 critical.
- 15 MS. SUARD: So they're just guessing at what
- 16 the data might have been there?
- 17 WITNESS MILLIGAN: They are educated --
- MS. SUARD: Educated guesses, yes.
- 19 WITNESS MILLIGAN: I would say that's
- 20 professional judgment --
- MS. SUARD: Okay.
- 22 WITNESS MILLIGAN: -- to be honest. And also
- 23 can use adjacent stations. It's not unusual for data to
- 24 be missing, and there's a lot of very well-established
- 25 techniques that you use to fill in information if you're

- 1 going to use it for some kind of statistical analysis.
- MS. SUARD: Okay. Thank you.
- 3 I'll just -- you know, Mr. Holderman was
- 4 correct. I put asterisk where data was missing. And I
- 5 happened to note because I was on a dock when the water
- 6 went down very, very fast. And, as Mr. Holderman noted,
- 7 there's these little glitches in the water flow on CDEC,
- 8 and that's where you might see -- you see this minus
- 9 down at the bottom and there's irregularities. We don't
- 10 normally get low flow like that, so I had taken note of
- 11 that.
- 12 Next slide, please.
- 13 Slide No. 26, this is again from CDEC. And
- 14 what I had done, because I started noticing a pattern of
- 15 data gaps, as you call them. I happen to call them that
- 16 too. And so I had to create an Excel spreadsheet where
- 17 it had the actual hours and, you know, the 15-minute
- 18 increments.
- 19 And then I would get it from CDEC and put it
- 20 onto a spreadsheet. And then I found a pattern of data
- 21 gaps like you wouldn't know what's going on at Freeport,
- 22 wouldn't know what's going on at Sutter, but you could
- 23 kind of guess what's going on on the other sloughs.
- 24 Can you -- Mr. Holderman, why would there be
- 25 two different stations breaking down or whatever in a

- 1 pattern like this, like 15 minutes apart, and then they
- 2 start again and stop again and then start again? Do you
- 3 have any idea why would there would be a pattern like
- 4 this?
- 5 WITNESS HOLDERMAN: I do not know. The people
- 6 that -- if we saw data like this -- if we were gathering
- 7 data for planning purposes and we saw things like this,
- 8 we would contact a different office of DWR to explain it
- 9 or go out and see what's wrong with the instrument and
- 10 that sort of thing.
- 11 MS. SUARD: So who manages those instruments?
- 12 WITNESS HOLDERMAN: Well, it depends on the
- 13 station. If this was a DWR-maintained station, it would
- 14 be our -- our Delta regional office technical staff that
- 15 typically go out and -- and manage these stations.
- 16 Sometimes they have to go out and download data
- 17 directly. Some of it's downloaded to CDEC directly. So
- 18 it does take some maintenance. If this is a USGS
- 19 station -- and there are other agencies that have
- 20 stations out there that maintain them -- they would be
- 21 required to go out and maintain them.
- MS. SUARD: Thank you.
- Next slide, please.
- 24 This is Slide 27. And I'm sorry it is not
- 25 more readable. I will provide this in a larger graphic

- 1 interface.
- I wanted to point out that there appears to be
- 3 inconsistency on flows on Georgiana in April for four
- 4 years in a row, but I'm going to move on from there.
- 5 Next slide, please.
- 6 So this slide is a representation from
- 7 water.ca.gov, that particular CVFPP meeting. It shows
- 8 basically high water flows in the Delta.
- 9 Next slide, please. I'm trying to go really
- 10 fast right now.
- 11 So this is -- this is Mr. Leahigh's testimony.
- 12 So you had said that hydrology is very variable
- 13 basically, particularly with regard to salinity; is that
- 14 correct?
- 15 WITNESS LEAHIGH: I think what I'm saying here
- 16 is the variables, the hydrodynamic variables, will
- 17 affect the water quality of the Delta.
- MS. SUARD: You focus on salinity?
- 19 WITNESS LEAHIGH: Yes.
- 20 MS. SUARD: Are there other water quality
- 21 issues that you consider also?
- 22 WITNESS LEAHIGH: So we consider the water
- 23 quality constituents that are part of the Water Quality
- 24 Control Plan. So that would be primary salinity in
- 25 terms of either EC or milligrams per liter chloride.

- 1 MS. SUARD: Okay. Any other mineral
- 2 constituents or anything like that?
- 3 WITNESS LEAHIGH: Those are the only two in
- 4 which we have Water Quality Control Plan objectives.
- 5 MS. SUARD: Do you recognize or do you believe
- 6 that the water flow -- the surface water flow in the
- 7 Delta acts as a recharge for the drinking water aquifer?
- 8 WITNESS LEAHIGH: Well, certainly I'm aware
- 9 there's an interaction between surface water and
- 10 groundwater generally, yes.
- 11 MS. SUARD: Okay. And if the groundwater
- 12 quality declines, would you consider that a function of
- 13 surface water flows?
- 14 WITNESS LEAHIGH: No, necessarily no. There's
- 15 likely multiple reasons why there would be declines in
- 16 groundwater water quality.
- 17 MS. SUARD: What is the main -- if you know,
- 18 what is the main function of surface water as it relates
- 19 to drinking water aquifers? Do you believe it recharges
- 20 it?
- 21 WITNESS LEAHIGH: Well, it probably depends on
- 22 the aquifer that you're talking about and exactly the
- 23 geographic location. Generally, like I said, there is
- 24 interaction.
- 25 MS. SUARD: Okay. I'll ask some really direct

- 1 questions about the salinity.
- 2 Do you believe that encroachment of salinity
- 3 on the surface waters might possibly impact drinking
- 4 water aquifer as well?
- 5 WITNESS LEAHIGH: I don't know. I think
- 6 that's something that probably needs groundwater model
- 7 to really get a good handle on whether there's any
- 8 significance of any changes there.
- 9 MS. SUARD: Mr. Milligan, are you aware of
- 10 changes to drinking water quality in the Delta in the
- 11 last -- since 2005 -- so last 10 or 11 years -- under
- 12 the management between DWR and USBR?
- 13 WITNESS MILLIGAN: Drinking water quality?
- MS. SUARD: Yes.
- WITNESS MILLIGAN: No, I'm not.
- MS. SUARD: Would you be surprised if there
- 17 was an increase in salinity in the North Delta for
- 18 drinking water?
- 19 WITNESS MILLIGAN: I guess it depends on the
- 20 location.
- 21 MS. SUARD: Okay. So, to your knowledge, was
- 22 drinking water quality even for the rest of the Delta
- 23 other than the -- you know, you guys in WaterFix look at
- 24 the drinking water of maybe 18 locations. Was the
- 25 drinking water quality for the rest of the Delta

- 1 considered in WaterFix?
- 2 WITNESS MILLIGAN: Well, the answer is yes, to
- 3 the degree I think you'd have to go through the --
- 4 particularly the environmental document would probably
- 5 document that very well.
- 6 MS. SUARD: You believe that was covered in
- 7 the environmental document?
- 8 WITNESS MILLIGAN: I'm sure that there is a
- 9 section on this question.
- 10 MS. SUARD: Can we go to the next slide,
- 11 please?
- 12 You know, John, if I'm going to have time,
- 13 next slide, please. We can skip that.
- 14 This is Slide 31. This shows a map of the
- 15 Yolo Bypass area and work that's been done in the
- 16 last -- that is being done in and are proposed to be
- 17 done in the Yolo Bypass. Is this part of the mitigation
- 18 or --
- 19 CO-HEARING OFFICER DODUC: Go ahead, finish.
- 20 MS. SUARD: Okay. Can I have like another
- 21 half hour?
- 22 CO-HEARING OFFICER DODUC: Let's finish this
- 23 question.
- MS. SUARD: Okay.
- 25 Are you familiar with the changes that have

- 1 happened in Yolo Bypass in the last 10 years,
- 2 Mr. Milligan?
- 3 WITNESS MILLIGAN: I assume -- again, not easy
- 4 to see if these are habitat restoration-type projects.
- 5 I am somewhat familiar that there are a number of
- 6 habitat restoration projects at this lower end of the
- 7 Yolo Bypass.
- 8 MS. SUARD: Okay. Are you familiar with
- 9 Liberty Island Reservoir? It's called a reservoir in
- 10 DSM-2. What is Liberty Island? What is that project?
- 11 WITNESS MILLIGAN: I don't know what that
- 12 project is, other than there are quite a bit of tidal
- 13 marsh restorations going on in this general area.
- MS. SUARD: Mr. --
- 15 CO-HEARING OFFICER DODUC: Let me interrupt
- 16 here.
- 17 I really appreciate you taking the time to put
- 18 this together. It actually is very helpful.
- 19 My question, though, is: Given an hour has
- 20 passed and given that this is the operations panel, I am
- 21 wondering what specific questions do you have for these
- 22 gentlemen that you believe are most critical to address
- 23 right now?
- MS. SUARD: Well --
- 25 CO-HEARING OFFICER DODUC: I appreciate you

- 1 want to get into some of the modeling. Seems they can't
- 2 go too much further into the modeling aspect. You're
- 3 providing good information that could go towards your
- 4 case in chief. Help me understand, say, what are the
- 5 two or three critical remaining points that you want to
- 6 get from this panel?
- 7 MS. SUARD: I'm trying to understand
- 8 operations now compared to how we would be impacted by
- 9 WaterFix. Because I've still not seen number flows,
- 10 exactly what will be on Steamboat Slough, and I -- I
- 11 know for a fact that the current operations for the last
- 12 10 years have had tremendous negative impact on
- 13 Steamboat Slough. So just getting into examples of
- 14 where that's coming from.
- 15 CO-HEARING OFFICER DODUC: Okay. Now -- good.
- 16 I'm glad. I'm glad you clarified that.
- 17 My understanding from answers to previous
- 18 questions in cross-examination is that the analysis that
- 19 was conducted and submitted for this petition did not go
- 20 into the -- the specific level perhaps of, you know,
- 21 Snug Harbor. And it was more of like, I guess, a
- 22 general kind of analysis.
- Is that correct, Mr. Leahigh? I guess -- let
- 24 me rephrase the question.
- 25 Ms. Suard is looking for specific flows or how

- 1 flows might be impacted for her in her area. Do you
- 2 have that level of detail of information or where might
- 3 she get that information?
- 4 WITNESS MILLIGAN: My assumption is the
- 5 modeling panel would be best prepared. I don't know if
- 6 there's a specific output of data that they apply to
- 7 this point in the Delta, but I think there would be
- 8 enough information to be able to say what the change in
- 9 the flows and the stages are. You know, obviously, this
- 10 is part of the Delta.
- 11 CO-HEARING OFFICER DODUC: Ms. Suard, the rest
- 12 of your presentation, is there enough background that
- 13 you can -- you've done an awesome job -- where perhaps
- 14 your modeling team -- I'm looking at Mr. Mizell and
- 15 Mr. Berliner -- can take a look at this, sit down with
- 16 Ms. Suard, and make sure you're prepared to address her
- 17 questions now that you have this background information
- 18 that she's put together so well?
- 19 MS. SUARD: Can I add something to that? I
- 20 handed out a sheet that, unfortunately, didn't end up on
- 21 that. It was supposed to. And it actually -- the
- 22 specific purpose of that sheet in front of you is to ask
- 23 that specifically, if there is 15,000 cubic feet per
- 24 second on the Sacramento River minus, you know, what the
- 25 intake takes and minus what goes to Sutter and minus

- 1 what goes, you know, all the different ways, what would
- 2 be left on Steamboat Slough.
- 3 And I did -- I did it as the no action
- 4 alternative, and then your two boundaries, Boundary 1
- 5 and 2 -- so that's both ranges -- and H3 and H4. And
- 6 I'm asking if this could be filled out. I did specify
- 7 September as an example. So I'm asking if this could be
- 8 done.
- 9 CO-HEARING OFFICER DODUC: So I'm asking you,
- 10 Mr. Mizell and Mr. Berliner -- in fact, I'm actually
- 11 requesting -- that your modeling panel look at what
- 12 Ms. Suard has prepared and get clarification from her as
- 13 necessary and be prepared for her cross-examination on
- 14 this matter.
- MR. MIZELL: We will do that. We will then
- 16 work, I suppose, with Kyle to get the electronic copies
- 17 of these documents either this evening or early Monday.
- 18 CO-HEARING OFFICER DODUC: Okay. So that's
- 19 that point, Ms. Suard. Was there another point that you
- 20 wanted to get from this panel?
- 21 MS. SUARD: Yes. There are -- there's a flood
- 22 control issue, a navigation issue, and barriers issue.
- 23 I'm just going to --
- 24 CO-HEARING OFFICER DODUC: Why don't you
- 25 directly ask your questions.

- 1 MS. SUARD: Okay.
- 2 Mr. Holderman, if you could see the graphics.
- 3 But we'd have to go down to about Slide 50, in that
- 4 range.
- 5 CO-HEARING OFFICER DODUC: Let's give
- 6 Ms. Suard another 15 minutes, and we'll ask her to be
- 7 very fast with her questions.
- 8 MS. SUARD: Okay. This is going to be for
- 9 Mr. Holderman, and we won't refer to all the different
- 10 slides.
- 11 There's been proposals for barriers and gates
- 12 in the Delta for many years, is that correct, to your
- 13 knowledge?
- 14 WITNESS HOLDERMAN: From -- yes, for various
- 15 reasons, yes.
- MS. SUARD: Yeah. And in the last seven
- 17 years, since about 2007, I believe there's been
- 18 proposals for barriers and gates in different areas of
- 19 the Delta for flood control for earthquake emergency,
- 20 for drought emergency. Have you been involved with all
- 21 that planning?
- 22 WITNESS HOLDERMAN: I'm aware that planning's
- 23 being done for those reasons and -- but I mostly have
- 24 been involved with the planning for barriers to improve
- 25 water quality due to the recent drought.

- 1 MS. SUARD: Okay. So you refer to water
- 2 quality. The purpose of those barriers is water
- 3 diversion to maintain water quality for exports; is that
- 4 correct?
- 5 MR. MIZELL: Object. You can take this as a
- 6 standing objection if necessary, but the California
- 7 WaterFix proposal did not include any emergency
- 8 barriers. I believe we've been over the emergency
- 9 barriers point with previous testimony.
- 10 So, at this point, it's both asked and
- 11 answered and irrelevant.
- 12 CO-HEARING OFFICER DODUC: And where are you
- 13 going with this, Ms. Suard?
- MS. SUARD: I actually want to ask
- 15 Mr. Holderman if he's aware of any subsurface barriers
- 16 in the Delta -- in the North Delta right now.
- 17 WITNESS HOLDERMAN: What do you mean by
- 18 "subsurface"?
- 19 MS. SUARD: That means flow barriers that do
- 20 not block boating navigation but do block part of flow.
- 21 CO-HEARING OFFICER DODUC: And if those
- 22 barriers are in place and if they do block the flows,
- 23 how would the WaterFix project change that?
- 24 MS. SUARD: I think -- I'm curious to see if
- 25 any of these gentlemen who manage the system are aware

- 1 of existing flow barriers that I have graphic proof of.
- 2 And I'm -- I don't know that they were modeled for, and
- 3 I wonder if Mr. Holderman is aware of any flow barriers.
- 4 CO-HEARING OFFICER DODUC: All right. Let's
- 5 ask him directly.
- Are you aware of any barriers that were
- 7 modeled as part of the analysis for this petition?
- 8 WITNESS HOLDERMAN: The drought barriers and
- 9 salinity barriers that we have been studying for the
- 10 last few years in response to the drought are not
- 11 modeled as part of this project. They're not part of
- 12 the project. And whether or not a decision is ever
- 13 made, that would be regardless of this project.
- 14 CO-HEARING OFFICER DODUC: Are you aware of
- 15 any barriers that were included in the analysis?
- 16 WITNESS HOLDERMAN: Just the South Delta
- 17 agricultural barriers that have been there for over
- 18 50 years.
- 19 CO-HEARING OFFICER DODUC: All right.
- 20 MS. SUARD: So you're not aware of any current
- 21 North Delta flow barriers in place?
- 22 WITNESS HOLDERMAN: Not in place. We
- 23 certainly have some future planning unrelated to the
- 24 project should the drought continue for many more years.
- 25 And we would be looking at planning for obtaining

- 1 permits in the future if the drought continues and we --
- 2 there might be a need for barriers in the North Delta.
- 3 But -- though we did install a drought barrier on West
- 4 Falls River last year in response to the drought. That
- 5 could happen again in the future, so we're planning for
- 6 that. But no decisions have been made to install any
- 7 barriers in the North Delta right now.
- 8 MS. SUARD: So if I represented to you that
- 9 there is a subsurface flow barrier at the north end of
- 10 Steamboat Slough, the -- that this was not an
- 11 installation by USBR or DWR to direct flow off of
- 12 Steamboat Slough?
- 13 WITNESS HOLDERMAN: I'm not aware of any
- 14 barriers planned by either Reclamation or DWR at that
- 15 location. I am aware of a sandbar that's been
- 16 accumulated at the entrance to Steamboat Slough. But
- 17 the department's not involved in directing sand to
- 18 deposit there.
- MS. SUARD: Okay. There's --
- 20 CO-HEARING OFFICER DODUC: Please move on,
- 21 Ms. Suard.
- MS. SUARD: Okay. Sorry.
- 23 So I am interested in the scheduling of this
- 24 whole permit process, and I noticed that the permits
- 25 with U.S. Army Corps of Engineers is that -- that

- 1 process is going on simultaneous with this process; is
- 2 that correct?
- 3 WITNESS HOLDERMAN: Are you referring to
- 4 Cal WaterFix or the barriers?
- 5 MS. SUARD: For WaterFix. Sorry. For
- 6 WaterFix.
- 7 WITNESS LEAHIGH: I'm not very familiar with
- 8 what the permitting process is.
- 9 MS. SUARD: Mr. Milligan?
- 10 WITNESS MILLIGAN: That's really not a
- 11 operational question. That would have been for the
- 12 initial panel, I believe.
- 13 MS. SUARD: Okay. I'm just -- one other
- 14 question. This really relates back to navigation. The
- 15 WaterFix, if it was being operated, would divert that
- 16 winter flow that normally flushes out the navigable
- 17 waterways; is that correct?
- 18 WITNESS MILLIGAN: I don't know if that's a
- 19 correct statement or not.
- 20 MS. SUARD: Okay. How -- are you aware of how
- 21 the silt that builds up over summertime gets flushed out
- 22 of the navigable waterways?
- MR. MIZELL: Objection. Assumes facts not in
- 24 evidence. We've received no information about silt
- 25 buildup and the causes of that.

- 1 CO-HEARING OFFICER DODUC: Ms. Suard?
- 2 MS. SUARD: Okay. I will -- I think I'm just
- 3 going to have to leave it at that. Thank you.
- 4 CO-HEARING OFFICER DODUC: Thank you. And
- 5 please do work with Mr. Mizell and the modeling team --
- 6 MS. SUARD: Okay.
- 7 CO-HEARING OFFICER DODUC: -- on your
- 8 material, and thank you for preparing it.
- 9 MS. SUARD: Sure. What would be the timing of
- 10 Mr. Mizell being able to provide that information?
- 11 CO-HEARING OFFICER DODUC: I'll let you two
- 12 work it out amongst yourself. Thank you.
- 13 Asking the court reporter, would you be okay
- 14 if we continue on until 3:00 o'clock?
- 15 THE REPORTER: Yes. Thank you.
- 16 CO-HEARING OFFICER DODUC: Ms. Womack?
- 17 --00--
- 18 CROSS-EXAMINATION
- 19 MS. WOMACK: Before we get started, I wanted
- 20 to ask you, Chair, the last meeting, you asked DWR to
- 21 talk with me regarding the map, and I've got a new map
- 22 today from Niki. But what sort of time frame did you
- 23 envision with them talking with me? Sometime -- I mean,
- 24 I just -- what does that mean?
- 25 CO-HEARING OFFICER DODUC: Before we wrap up.

- 1 MS. WOMACK: So before the end of the hearings
- 2 in, say, December?
- 3 CO-HEARING OFFICER DODUC: I'm -- now I
- 4 confused. I'm expecting that the department would reach
- 5 out and work with you on any questions that you might
- 6 have that could be addressed without bringing it before
- 7 us as part of our proceedings.
- 8 It seems at the time like you had very
- 9 specific questions regarding the project and your --
- 10 your land and what was being proposed and how -- how
- 11 that may proceed in terms of -- I think you had concern
- 12 that your land would be taken and that there would be --
- 13 well, anyway, without putting words in your mouth, I
- 14 asked the department to reach out and work with you to
- 15 address those matters outside of our hearing processes.
- 16 MS. WOMACK: Okay. I just -- I'd like to work
- 17 with them as far as -- you know, there's a lot of
- 18 different maps. I'd like clarity.
- 19 CO-HEARING OFFICER DODUC: Mr. Mizell?
- 20 MR. MIZELL: We have a long history of working
- 21 with Ms. Womack outside of this process, and those
- 22 meetings continue to occur. She has had routine
- 23 contacts with our property division. They have the very
- 24 maps that we presented last time we were talking with
- 25 her. And they are in a -- probably the best position to

- 1 continue to explain what the implications of this are to
- 2 her property specifically.
- Now, the content of those conversations in
- 4 some cases is confidential, so I would not be prepared
- 5 to present the content of the discussions to the Board
- 6 at this time. But rest assured we have a long -- a long
- 7 list of days and times that we've met with Ms. Womack,
- 8 and we are committed to continuing to work with her.
- 9 MS. WOMACK: The last --
- 10 CO-HEARING OFFICER DODUC: One at a time,
- 11 please, for the court reporter.
- 12 All right. Now, Ms. Womack?
- 13 MS. WOMACK: I have had erroneous details from
- 14 DWR, from Mr. Davis, who's the land person. I had to
- 15 come to the hearing to ask. And, you know, the problems
- 16 we had with the maps, getting the right map. I've had
- 17 several different answers, and I haven't had a meeting
- 18 with DWR.
- 19 CO-HEARING OFFICER DODUC: Mr. Davis is from
- 20 the DWR, I assume?
- 21 MR. MIZELL: Exactly.
- 22 MS. WOMACK: Well, wouldn't it be DWR talking
- 23 about this land person from DWR?
- 24 He's making it sound like --
- 25 CO-HEARING OFFICER DODUC: You had a meeting

- 1 with Mr. Davis. Mr. Davis is a representative of the
- 2 department.
- 3 MS. WOMACK: Yeah. Well, I've met with him --
- 4 let's see. That was when -- with the Water Commission.
- 5 When they wanted to drill on our land, we met with
- 6 Mr. Davis. And then he was working with my water
- 7 lawyer. And I had several e-mails back and forth with
- 8 him trying to get information about what was proposed to
- 9 being taken. I can bring those in, give them to you.
- 10 I've got copies of back-and-forth with him not giving me
- 11 the information I'm asking for.
- 12 I'm just trying to -- my simple question: Is
- 13 there a time frame for them getting back? And that was
- 14 my simple question.
- 15 CO-HEARING OFFICER DODUC: Well, Mr. Mizell --
- 16 I don't know how to respond to this. Mr. Mizell is
- 17 saying that they are having their representatives work
- 18 with you and you're saying no.
- MS. WOMACK: No, absolutely not.
- MR. MIZELL: Ms. Doduc, maybe I can make this
- 21 very simple. Is there a discrete time frame in which
- 22 you would like me to indicate to Mr. Davis that he
- 23 should get in touch with Ms. Womack again --
- 24 CO-HEARING OFFICER DODUC: Immediately.
- MR. MIZELL: Very good.

- 1 MS. WOMACK: Mr. Davis was very confused with
- 2 the details back and forth. Is that the best -- is that
- 3 the best person to deal with?
- 4 CO-HEARING OFFICER DODUC: I cannot direct the
- 5 department as to who they believe is best appropriate to
- 6 deal with you.
- 7 MS. WOMACK: Okay.
- 8 CO-HEARING OFFICER DODUC: But, Mr. Mizell,
- 9 I'm sure you appreciate that the more productive
- 10 discussions you have with Ms. Womack to address her
- 11 questions and clear up any confusion with respect to
- 12 potential impacts to her property, the better it is for
- 13 the efficiency of this effort of this proceeding.
- 14 MR. MIZELL: I agree with you completely.
- 15 CO-HEARING OFFICER DODUC: So please have
- 16 Mr. Davis -- or if he is not the appropriate person,
- 17 have the person who is most capable of answering
- 18 specific questions with respect to the WaterFix and
- 19 Ms. Womack's property get in touch with her immediately.
- 20 Well, he may have the weekend off, but next week.
- 21 MR. MIZELL: Yes.
- MS. WOMACK: Thank you. Yeah, my last
- 23 conversation with Mr. Davis was, "We have -- oh, we
- 24 might take 550 acres, but don't quote me." So I really
- 25 would like very, very specific details.

- 1 CO-HEARING OFFICER DODUC: All right.
- MS. WOMACK: Thank you.
- 3 CO-HEARING OFFICER DODUC: Ms. Womack, at the
- 4 end of next week -- which would be on Friday, right?
- 5 MS. WOMACK: Friday, yes.
- 6 CO-HEARING OFFICER DODUC: -- I'd like to hear
- 7 from you on the status of that. If you're not here in
- 8 person, then please send an e-mail to the WaterFix
- 9 e-mail address.
- 10 MS. WOMACK: Okay. I'll bring my past
- 11 e-mails.
- 12 CO-HEARING OFFICER DODUC: That's not
- 13 necessary. I just need a check-in.
- MS. WOMACK: Okay. Thank you.
- 15 CO-HEARING OFFICER DODUC: With that, please
- 16 proceed with your cross-examination.
- MS. WOMACK: Thank you.
- 18 Let's see. I've been waiting for operations
- 19 for a while because my property, of course, is very
- 20 close to operations of at least one component of both
- 21 FWP and CVP, Clifton Court.
- 22 If I could start with Clifton Court 1. I
- 23 wanted to talk to Mr. Holderman regarding temporary
- 24 barriers.
- Is this the sort of notice you send out to

- 1 people, I guess to legal water users, to let them know
- 2 that you're going to be putting in barriers?
- 3 CO-HEARING OFFICER DODUC: And for the record
- 4 this is CCLP-1. It's a letter dated March 8, 2002,
- 5 regarding notice of the 2002 temporary barriers
- 6 installation from the Department of Water Resources
- 7 addressed to a distribution list.
- 8 WITNESS HOLDERMAN: Yes. In the past, we've
- 9 sent out letters to a list of interested parties,
- 10 particularly near the barrier sites, to let them know
- 11 we're putting the barriers in, and I believe we do the
- 12 same thing at the end of the season. And we've been
- 13 doing that for many years.
- 14 These days, though, they do it via e-mail.
- 15 Just more efficient.
- MS. WOMACK: And so the point is to let the
- 17 people know that there's going -- what is the point of
- 18 letting them know? I mean --
- 19 WITNESS HOLDERMAN: It's really just a
- 20 courtesy to let them know possibly the dates we're going
- 21 to be out there working just in case they're out, you
- 22 know, boating on planning on moving from Point A to
- 23 Point B where the barrier might be under construction in
- 24 between so they can plan their trips around that.
- 25 MS. WOMACK: We're legal water users and, of

- 1 course, I don't boat. I'm a farmer -- or I'm not a
- 2 farmer. My dad was a farmer.
- 3 So why would you send it to me?
- 4 WITNESS HOLDERMAN: Well, we can remove you
- 5 from the mailing list. But the list has been around
- 6 from -- a long time, and so usually we just add to it
- 7 rather than subtract unless somebody indicates, you
- 8 know, a desire to be removed from the list.
- 9 MS. WOMACK: Okay. Thank you.
- 10 CO-HEARING OFFICER DODUC: I'm sorry,
- 11 Ms. Womack. So was that a request to be removed?
- MS. WOMACK: Oh, no, absolutely not. I
- 13 wouldn't want to be removed from anything. I was
- 14 just -- you know, to me, the barriers -- you would let
- 15 somebody know there's barriers because there's going to
- 16 be changes in your water level is what we assumed.
- 17 We're at Clifton Court, and we're affected by
- 18 the water flows by the State Water Project, the
- 19 Central Valley Project, and by temporary barriers. All
- 20 of it affects the water level directly to our farm and
- 21 our pumping operations.
- 22 So could I have the next slide, please?
- 23 Clifton Court CCLP-2.
- 24 This is what my father wrote back to Mr. Kwan.
- 25 And he says his "Ranch supply is adversely affected by

- 1 the barriers you put in our canals. The water level is
- 2 higher on the upstream side of the barriers and lower on
- 3 my side most of the time. The water on -- that my up --
- 4 my side of the barrier is never higher than the upstream
- 5 side. It's only fair that your department compensate us
- 6 for the adverse action. Why should I even have to
- 7 request action on your part?"
- 8 So basically he's upset because it's going to
- 9 cost him a lot more to pump water.
- 10 Mr. Holderman, you're aware if the water level
- 11 is down, it costs more to pump?
- 12 And my father being UC Berkeley-educated,
- 13 pretty darn smart guy, only pumps when it's high level,
- 14 but the high level changes when you put a barrier in.
- And so then could we have the next slide,
- 16 which is Clifton Court LP-3? I guess, you know, I'm
- 17 getting looks, but I want to show how operations happen
- 18 right now. This is what we've experienced.
- 19 So here we got a letter back from Mr. Ford.
- 20 And, in particular, in the second paragraph, he says
- 21 that the department has on occasion assisted South Delta
- 22 farmers who are downstream of the temporary barriers
- 23 with water supply. Reliability problems. These farmers
- 24 sometimes cannot divert water because the water levels
- 25 are too low for the syphon and floodgate to operate. In

- 1 these instances, DWR has insisted a diverter would be
- 2 expensive to modify their diversion in a manner that
- 3 would provide them with the ability to divert water for
- 4 irrigation under these low water level conditions.
- 5 However, it is not the policy or practice of
- 6 DWR to provide reimbursement for the incremental
- 7 additional energy costs of pumping during the low tide
- 8 when -- which, of course, my father didn't say low
- 9 tide -- when the temporary barriers are operating for
- 10 diversions that are capable of diverting water under
- 11 these conditions.
- 12 And then Mr. Ford goes on to say to call you,
- 13 actually.
- 14 So you say that -- I guess what I want to know
- 15 is why you treat people differently. You -- you are
- 16 able to help some farmers on diversions, but if I have
- 17 an increased cost directly caused by the operations of
- 18 the barriers and the SWP and CVP, I don't get
- 19 compensated for that. I don't -- nobody said -- you
- 20 know, if my pumping increases go up 50 percent, nobody
- 21 writes me a check.
- 22 CO-HEARING OFFICER DODUC: Ms. Womack, all
- 23 right. Okay. Specifically, what is -- what is your
- 24 question with respect to the WaterFix proposal?
- 25 MS. WOMACK: Well, the WaterFix will continue

- 1 to have a barrier there. They'll have an operable gate,
- 2 so there will be a barrier.
- I want to know, do the operations of the
- 4 temporary barriers, do they cost legal water users
- 5 money? Should they cost money?
- 6 CO-HEARING OFFICER DODUC: Okay. Let's break
- 7 it up.
- 8 MS. WOMACK: Okay.
- 9 CO-HEARING OFFICER DODUC: Do you agree,
- 10 Mr. Holderman, that there are the existing barriers to
- 11 which Ms. Womack is referring and to which there are
- 12 current concerns that she has been working with the
- 13 department to address?
- MS. WOMACK: Well, by rereading these letters
- 15 from --
- 16 WITNESS HOLDERMAN: From 14 years ago, yes,
- 17 apparently there's been discussions about that.
- 18 CO-HEARING OFFICER DODUC: All right.
- 19 Does the WaterFix proposal in any way create
- 20 any changes to this current scenario, meaning will there
- 21 be additional barriers, will there be less? How will
- 22 her specific property be impacted, if you know?
- 23 WITNESS HOLDERMAN: Under this project, the
- 24 only barrier being proposed is a permanent barrier at
- 25 the head of Old River.

- 1 MS. WOMACK: Which is the same as this
- 2 temporary barrier or similar.
- 3 WITNESS HOLDERMAN: Well, same location.
- 4 MS. WOMACK: Similar, yeah.
- 5 WITNESS HOLDERMAN: And there are no -- during
- 6 the early times of the year, January through, I believe,
- 7 probably through the end of March, that barrier may be
- 8 operating 50 percent of the time according to the
- 9 current proposal.
- 10 CO-HEARING OFFICER DODUC: And while it's
- 11 operating, how might Ms. Womack's property be affected?
- 12 WITNESS HOLDERMAN: Because, if I recall the
- 13 location of that diversion, as the letter stated, it's
- 14 just upstream of the Jones pumping plant intake channel.
- 15 You're on Old River.
- MS. WOMACK: I can show -- do we need the
- 17 slide, DWR1-8? I mean, we're right at Clifton Court.
- 18 We're between the two pumping plants.
- 19 WITNESS HOLDERMAN: At that location, the head
- 20 of Old River operation is not going to affect their
- 21 water levels.
- MS. WOMACK: But it's affected these.
- 23 WITNESS HOLDERMAN: Well, the complaint from
- 24 2002 was that the agricultural barriers that are
- 25 installed, roughly operating fully in June, and those

- 1 arguably would have more of an effect on locations
- 2 near -- just downstream of those barriers.
- 3 But the head of Old River barrier under this
- 4 project is considerably more distance away, the head of
- 5 Old River and the San Joaquin River, and you won't
- 6 see -- because of the tidal movement and all the other
- 7 hydrodynamics down in Clifton Court, you're not going to
- 8 see a change in water levels due to that head of
- 9 Old River barrier alone.
- 10 CO-HEARING OFFICER DODUC: And where in the
- 11 materials that have been admitted might Ms. Womack find
- 12 that information to give her that assurance?
- 13 WITNESS HOLDERMAN: Well, I don't know that
- 14 there is, like, stage information at her location or
- 15 near her location in the documents. I don't know that.
- 16 CO-HEARING OFFICER DODUC: Are you able or do
- 17 you know who in the department may be able to provide
- 18 her with that information?
- 19 WITNESS HOLDERMAN: Well, the information from
- 20 the modeling typically has output data that includes
- 21 lots of things: Water quality, stage flows, velocities,
- 22 all of that.
- Now, that information that was put into the
- 24 draft EIR EIS may not specifically show that location,
- 25 but the data will still be available to be extracted

- 1 from the modeling output and then displayed or shown.
- 2 CO-HEARING OFFICER DODUC: Mr. Mizell, there
- 3 are -- one of our purpose for this hearing is to
- 4 determine what, if any, impacts there are to users of
- 5 water and to what extent that is being mitigated by the
- 6 petitioners or proposed to be mitigated by the
- 7 petitioners.
- 8 So, again, I say to you that it is in your
- 9 best interest to provide the necessary information,
- 10 since you are making the assertion, or at least
- 11 Mr. Holderman is, that the proposed operation would not
- 12 have the similar impact on Ms. Womack's property, that
- 13 you provide her with that information. And if Mr. Davis
- 14 is not the appropriate person, then you need to identify
- 15 the appropriate person; otherwise, it will become an
- 16 issue in this hearing.
- 17 MR. MIZELL: And to be clear, this is the
- 18 agricultural barriers in the South Delta?
- 19 CO-HEARING OFFICER DODUC: She is concerned
- 20 about the -- the proposed -- well, the only barrier
- 21 that's being proposed as part of the WaterFix project is
- 22 head of Old River.
- 23 MR. MIZELL: Okay. I can certainly make that
- 24 information available to her.
- 25 CO-HEARING OFFICER DODUC: All right. And

- 1 please do that next week as well.
- 2 MS. WOMACK: Ms. Doduc, you know, one of the
- 3 real frustrations here, though, is if I have a
- 4 complaint, if whoever writes this says there's nothing
- 5 we can do -- we have years of letters of complaints, and
- 6 we don't get any money. I mean, we're a farming
- 7 operation. I know it's -- you know, you're looking
- 8 at -- I would like to know where -- it would be nice if
- 9 they had a board where you could go to with your bills
- 10 and say, "Look, I have problems here. Can you
- 11 compensate me?"
- 12 As a farmer, I don't have time to come and
- 13 try -- my father did three or four letters. He never
- 14 got anything. He never went back because he knew from
- 15 2002 that they said no. So how are you going to really
- 16 help people like little farmers, you know, that -- I
- 17 just want some compensation. I want it fair.
- 18 You're saying it's not costing me money and
- 19 yet here, you know, these are like gods saying, "No,
- 20 we're not going to pay." How do we have something in
- 21 place for the people, especially if you're going to do
- 22 the North Delta? That's what I want to know. Where is
- 23 that in -- in the WaterFix? It needs to be there where
- 24 they're going to -- it seems -- it seems minor, but --
- 25 it puts you out of business. You know, I mean, it's --

- 1 I -- I have more to show as well.
- 2 But, anyway, I really am looking for more fix
- 3 to how do people that get injured get the money. They
- 4 should almost have like a place in Sacramento you can
- 5 go.
- 6 CO-HEARING OFFICER DODUC: Ms. Womack, I
- 7 appreciate you've had a long history on this.
- 8 MS. WOMACK: Yes.
- 9 CO-HEARING OFFICER DODUC: Please keep in mind
- 10 the very narrow focus of the petition that is before the
- 11 Board. We cannot go back and address all the concerns
- 12 that you've had, and neither can we direct the
- 13 department to compensate you for that. That is outside
- 14 of our authority.
- MS. WOMACK: I don't expect --
- 16 CO-HEARING OFFICER DODUC: What we need to do,
- 17 and what I'm directing the department to do, is there's
- 18 been an assertion made by Mr. Holderman that the
- 19 proposal does not -- they don't believe it will create
- 20 the kind of impact that is being demonstrated here. So
- 21 my direction to them is to provide you with that
- 22 information to the best of their ability, to the best of
- 23 your satisfaction, I guess, because the issue of injury
- 24 is one that -- injury as a result of this particular
- 25 proposal --

- 1 MS. WOMACK: Yes, yes.
- 2 CO-HEARING OFFICER DODUC: -- is important to
- 3 us. But we need to determine, first of all, whether
- 4 there is that injury. And so that's what they need to
- 5 work with you on.
- 6 MS. WOMACK: Thank you. Thank you. I
- 7 appreciate it so much.
- 8 Okay. I'll move on, then, to operations,
- 9 Mr. Leahigh. And there we go.
- 10 Okay. It is weird looking from the back. You
- 11 just can't tell what's everybody's face.
- 12 So, Mr. Leahigh, I consider you kind of --
- 13 kind of like you're a big -- you operate huge operations
- 14 and you're a manager, so you're kind of like maybe like
- 15 Exxon. You know, you're like this huge company. And I
- 16 realize that my little farm which is at Clifton Court,
- 17 just south of the Clifton Court Forebay, you know, is
- 18 kind of like me living next to a gas station. I'm a
- 19 very small account, I realize. But, anyway, it's really
- 20 important to me.
- 21 I want to talk about -- let's see. I want to
- 22 talk about many things, but I think I would like to
- 23 start with talking -- oh, I'm sorry. No.
- 24 Well, I'll leave that for now. I'll talk
- 25 about security. Security is, of course, really

- 1 important everywhere. You don't want children drowning.
- 2 So, right now, you secure Clifton Court
- 3 Forebay with -- you have a cyclone fence around it and
- 4 you have various gates; is that correct?
- 5 WITNESS LEAHIGH: Well, the facilities around
- 6 Clifton Court Forebay diversion is managed by the local
- 7 Delta field division. They would better know the
- 8 specifics about which --
- 9 MS. WOMACK: You wouldn't know the operations?
- 10 WITNESS LEAHIGH: I wouldn't know the
- 11 specifics of where various gates and fences are down
- 12 there.
- 13 MS. WOMACK: Oh, you don't know if it
- 14 surrounds the whole forebay or -- that seems vague to
- 15 me.
- 16 CO-HEARING OFFICER DODUC: Ms. Womack, are you
- 17 concerned about security during the construction?
- 18 MS. WOMACK: No. I'm concerned about their
- 19 operations of security now and how that will happen in
- 20 the future.
- 21 Could I have. Let's see. Clifton Court
- 22 No. 8. Maybe it will help illustrate my concerns.
- 23 This is the fence that surrounds the forebay
- 24 at Clifton Court now. My side is the -- there's the
- 25 road. And then your side is all the berry bushes that

- 1 you've allowed to grow in and all of this fencing
- 2 material except there's no fence there.
- 3 So this was taken last December, I believe
- 4 December 6.
- 5 And I -- I have -- unfortunately, I lost my
- 6 last tenant farmer, he went out of business. So I was
- 7 showing around my new tenant farmer and he said, "Whoa,
- 8 those fences." And he goes, "Oh, yeah, those are bad."
- 9 I said --
- 10 CO-HEARING OFFICER DODUC: And your question?
- 11 MS. WOMACK: So my question is: Is this the
- 12 secure fence you're going to have at -- around all your
- 13 facilities? I mean, you talk about having your security
- 14 and having gated fences so that people will be safe.
- MS. MORRIS: Stefanie Morris, State Water
- 16 Contractors. I'm objecting to this line of questioning
- 17 based on relevance. I'm not sure that fencing has
- 18 anything to do with legal users of water or operations,
- 19 in fact.
- 20 CO-HEARING OFFICER DODUC: Mr. Leahigh, to the
- 21 extent you have any knowledge at all about security
- 22 issues, or is this something else that I need to add to
- 23 the homework for Mr. Davis?
- 24 WITNESS LEAHIGH: I will say that I'm aware
- 25 that there's -- as I said, this -- the fencing, the

- 1 security, all those issues are managed by our local
- 2 Delta field division. And I am aware there has been
- 3 communication back and forth between the field division
- 4 chief and Ms. Womack over the years.
- 5 So I'm not sure there's anything that I can
- 6 add sitting here today as far as that conversation. I'm
- 7 not aware of what the specific issues are.
- 8 MS. WOMACK: You're not -- so is this how the
- 9 security is going to be on your other forebays and
- 10 things?
- 11 CO-HEARING OFFICER DODUC: At this point, have
- 12 you gotten to the -- it may be, since there are only
- 13 10 percent in the design phase right now, that the
- 14 details of security is not something that has been
- 15 addressed yet and this could be a flag for you to
- 16 address it in the future.
- 17 MS. WOMACK: It was in 2012. It's in 2012
- 18 they talk about security. They're very -- it is
- 19 addressed.
- 20 Could I see Clifton Court 9?
- 21 That's another -- you can see the pathway in.
- 22 It's really hard to see this.
- 23 And Clifton Court 10 -- hopefully this one
- 24 won't be sideway. Oh, there we go. So these are the
- 25 guys that cut the fences. Well, they're not there;

- 1 they're on the bike. They come to fish. And
- 2 Clifton Court, unfortunately, the southern side has the
- 3 intake and, unfortunately, it's a half mile in on our
- 4 property to get to Clifton Court Forebay and we have
- 5 bikers. I have a lot more pictures I'll be showing.
- 6 But I just wanted to talk about operations and
- 7 security because this is not secure. We have problems
- 8 all the time. That last fence that you saw that was
- 9 broken, you can't really see that they're -- that it's
- 10 broken from up there where the bike is when they drive
- 11 around.
- 12 CO-HEARING OFFICER DODUC: I understand,
- 13 Ms. Womack. But, again, our definition, or at least my
- 14 understanding of the word "operations" as applied to
- 15 this panel and applied to their specific testimony does
- 16 necessarily include the security component that you are
- 17 talking about as part of the general analysis of the
- 18 various impacts associated with this project.
- 19 So I am, once again, directing Mr. Mizell to
- 20 have the appropriate DWR personnel, Mr. Davis or your
- 21 local operational team, whoever the appropriate person
- 22 is, to work with Ms. Womack on this matter.
- 23 MS. WOMACK: I talked with Diana Gillis. Is
- 24 that who would be in charge?
- 25 WITNESS LEAHIGH: Yes, she's the current field

- 1 division chief.
- MS. WOMACK: When I spoke with her, she, first
- 3 of all -- well, anyway, when we finally spoke, I took
- 4 these on a Sunday. I spoke with her on a Monday. I
- 5 remember because I was off to school and it was early in
- 6 the morning. But she said, "Oh, we fixed all the
- 7 fences."
- 8 CO-HEARING OFFICER DODUC: All right.
- 9 MS. WOMACK: So, anyway, this fence as of the
- 10 end of June still wasn't fixed.
- So I understand this isn't operations and,
- 12 really, it's so base. I mean, it should be taken for
- 13 granted.
- 14 CO-HEARING OFFICER DODUC: Ms. Womack, I hear
- 15 you.
- 16 And, again, I will turn to Mr. Mizell and
- 17 Mr. Leahigh to direct the appropriate people from the
- 18 department to address this matter with Ms. Womack
- 19 outside of this hearing. She is a user. This is
- 20 arguably part of the public interest matter that this
- 21 Board might have to consider. So it is in the best
- 22 interest of this efficiency of this proceeding that you
- 23 work with her to address these matters outside of this
- 24 hearing process.
- 25 I will remind you that a critical component of

- 1 the petitioner's request in this matter is based on a
- 2 matter of trust, trust in the future operation of the
- 3 project should it be -- or should the petition be
- 4 granted by this Board. And part of that trust is --
- 5 part of building that trust is, as you know, working
- 6 with people like Ms. Womack, who's had a long history of
- 7 concern, to address those concerns. And I strongly
- 8 encourage you to do so outside of these proceedings.
- 9 MR. MIZELL: Noted.
- 10 CO-HEARING OFFICER DODUC: Your next line of
- 11 questioning?
- MS. WOMACK: Regards maintenance.
- 13 CO-HEARING OFFICER DODUC: Again, maintenance
- 14 of what?
- MS. WOMACK: Of -- well, the maintenance of
- 16 Clifton Court.
- 17 CO-HEARING OFFICER DODUC: Is this after the
- 18 expansion that's being proposed or as part of --
- 19 MS. WOMACK: Well, it's part of -- I think
- 20 it's combination. I don't know if am I going to have a
- 21 little sliver left or I'm going to have nothing left. I
- 22 have a little sliver. I certainly have problems.
- 23 But this is more a case of injury. I am being
- 24 injured on a daily basis. It's ongoing nonstop. And
- 25 this is -- this is saying -- the department says there's

- 1 no injury. I'm injured on a daily basis before we even
- 2 get into the WaterFix.
- 3 So I -- this is injury. And this is the
- 4 operations that cause injury. The operation -- daily
- 5 operations cause injury. Are they -- this is happening
- 6 to me and I'm fearful for what the rest of the project
- 7 will do.
- 8 CO-HEARING OFFICER DODUC: All right. Then
- 9 let me suggest, because you will have an opportunity in
- 10 Part IB to present your case in chief. And, again, I
- 11 strongly encourage the department to work with
- 12 Ms. Womack to address this matter or else she will be
- 13 allowed to present her case of injury as part of IB of
- 14 the hearing.
- 15 MS. WOMACK: Okay. How about seepage, dealing
- 16 with seepage?
- 17 CO-HEARING OFFICER DODUC: What is your
- 18 question? There's a difference between you presenting
- 19 your case in chief in terms of the harm that you are
- 20 experiencing or asserting that you will experience to
- 21 cross-examination of these operations witnesses based on
- 22 the project that's being proposed. So what is your
- 23 question with respect to seepage as applied to the
- 24 proposed project?
- MS. WOMACK: Well, it's more on how they deal

- 1 with seepage right now. See, I'm looking at it from a
- 2 perspective of I have seepage; you don't deal with it;
- 3 how are you going to deal with it in the future.
- 4 CO-HEARING OFFICER DODUC: Okay. Then I will
- 5 ask you again to work with the department on that
- 6 matter. And if it is not resolved to your satisfaction,
- 7 to include evidence of your concerns with respect to
- 8 seepage as part of your case in chief in Part IB.
- 9 MS. WOMACK: Okay. All right. Then I
- 10 appreciate that.
- 11 So all of this, you know, really is
- 12 operations. How does each operation deal with, when
- 13 people are injured, how do people get money back? What
- 14 is set up for that -- that's what I would like to know
- 15 from the operations point.
- 16 MS. WOMACK: And that assumes that injury that
- 17 the petitioners are claiming does not exist. That's
- 18 their assertion.
- 19 So I'm again asking you to work with the
- 20 department. And now there's a specific deadline because
- 21 Part IB has a deadline of September 1st for you to
- 22 submit your materials.
- 23 So again, Mr. Mizell, please have the
- 24 appropriate personnel work with Ms. Womack.
- 25 MR. MIZELL: Absolutely. It would be very

- 1 helpful to those conversations if Mr. Womack could
- 2 provide the documentation she's relying upon, and I can
- 3 start to have people look at that and assess how it can
- 4 be discussed and addressed.
- 5 MS. WOMACK: I doubt in a week I can -- wow.
- 6 That's kind of -- you want -- I mean, I have a stack of
- 7 pump bills this thick. I have a stack of -- I have a
- 8 history this thick.
- 9 CO-HEARING OFFICER DODUC: It is in the
- 10 department's best interest to do what they can to
- 11 address those concerns, and you've heard from Mr. Mizell
- 12 that they will do so next week. With that, I will ask
- 13 you to wrap up your cross-examination.
- 14 MS. WOMACK: Oh, okay. Well, I have more
- 15 questions. So --
- 16 CO-HEARING OFFICER DODUC: Are these specific
- 17 questions on operations of the proposed project?
- MS. WOMACK: They're operations, yeah.
- 19 They're the operations, what they're doing. This is
- 20 their operations and what they will be doing in future.
- 21 They're saying -- remember, Mr. Cowin is saying things
- 22 are great. I have a --
- 23 CO-HEARING OFFICER DODUC: Mr. Cowin is not
- 24 before us, and his policy statement is not subject to
- 25 cross-examination. So again I will ask you: With

- 1 respect to the testimony, what is your -- from these
- 2 operational witnesses, what is your question?
- 3 MS. WOMACK: I have another question about
- 4 damages, injuries from water levels. And that would be
- 5 for Mr. Milligan.
- 6 MR. BERLINER: Might I interrupt here?
- 7 Ms. Womack may not be familiar with it, but
- 8 the state has an entire process set up for anybody that
- 9 feels that they've been damaged by the state. She can
- 10 file what amounts to about one page of paper --
- 11 MS. WOMACK: I did.
- 12 MR. BERLINER: -- and ask for damages from the
- 13 state.
- MS. WOMACK: I have.
- 15 MR. BERLINER: There's a whole process to go
- 16 through to sort this sort out. And it sounds like that
- 17 would be the appropriate place, if there's financial
- 18 damage to Ms. Womack and -- and her facilities, to
- 19 resolve that type of issue.
- Now, we understand, we've heard you loud and
- 21 clear about the issues of trust and all of that. We'll
- 22 be happy to meet with her. But the appropriate place to
- 23 seek damage recovery --
- 24 CO-HEARING OFFICER DODUC: Is not here.
- 25 MR. BERLINER: -- is through state process

- 1 that's well established.
- 2 CO-HEARING OFFICER DODUC: Thank you. We will
- 3 not address damages here, at least not at this point.
- What is your next question, Ms. Womack?
- 5 MS. WOMACK: Water levels in the CVP.
- 6 CO-HEARING OFFICER DODUC: Okay. What is that
- 7 question?
- 8 MS. WOMACK: The -- how the state is going to
- 9 operate right now -- I'm sorry -- the federal operates
- 10 the CVP and Delta-Mendota Canal. They have a Tracy fish
- 11 facility first that has a trash rack.
- 12 CO-HEARING OFFICER DODUC: And what is your
- 13 question?
- MS. WOMACK: My question is: How are they
- 15 going to improve their operations at the Tracy fish
- 16 facility with the trash rack so that the -- we have
- 17 drops of up to 13 feet. And when the trash racks are
- 18 full of dead fish and debris and all kinds of things,
- 19 water hyacinths, the -- but we -- we experience drops of
- 20 up to 13 feet in the water levels. Nothing to do with
- 21 tides.
- 22 CO-HEARING OFFICER DODUC: Okay. Okay.
- 23 MS. WOMACK: So I'd like to know how that's
- 24 going to be addressed. It's operations.
- 25 CO-HEARING OFFICER DODUC: Is that part of the

- 1 project proposal? I don't believe it is, but let me
- 2 ask.
- 3 WITNESS MILLIGAN: I don't believe as it
- 4 relates to the use of the current Tracy fish facility,
- 5 using it as a South -- South Delta diversion point, that
- 6 the proposed action has any changes to that operation.
- 7 CO-HEARING OFFICER DODUC: Has not made any
- 8 changes to that?
- 9 WITNESS MILLIGAN: No, I don't believe there's
- 10 any.
- 11 MS. WOMACK: So you're not going to fix
- 12 that -- that injury. Okay. All right. Let's see.
- 13 Mr. Berliner tells of a whole process to get
- 14 damages. This is a state thing, "Oh, we have a process.
- 15 Oh, we have something."
- 16 CO-HEARING OFFICER DODUC: And what is your
- 17 question?
- 18 MS. WOMACK: My question is you get told that
- 19 you need to sue the state.
- 20 CO-HEARING OFFICER DODUC: That is not a
- 21 matter before us. That is not something that we are
- 22 going to be addressing here.
- MS. WOMACK: But --
- 24 CO-HEARING OFFICER DODUC: If you have no
- 25 other further line of questioning, I will consider your

- 1 cross-examination at an end.
- MS. WOMACK: I'm not sure. Let me look some
- 3 more.
- 4 I'm just wondering why -- it just doesn't seem
- 5 right that they can pretend to help, and then somebody
- 6 else says, "Oh, you're going to have sue us. You can't
- 7 just go up and get money. There is no place."
- 8 You know, at least we have done that. We've
- 9 tried that.
- 10 CO-HEARING OFFICER DODUC: Well, as you're
- 11 looking through your notes, let's go ahead and take our
- 12 15-minute break for the court reporter. We will resume
- 13 at 3:30.
- 14 (Off the record at 3:14 p.m. and back on
- the record at 3:30 p.m.)
- 16 CO-HEARING OFFICER DODUC: All right. It is
- 17 3:30. We're back in session. Yes?
- 18 MR. EICHENBERG: Ben Eichenberg for PCFFA.
- 19 Ms. Womack, I understand, is not an attorney,
- 20 but it seems to me that her questions are relevant to
- 21 the extent that she's discussing damages she suffered
- 22 under the current operations run by these men, who have
- 23 represented that they will continue current operations
- 24 in the same manner under the WaterFix.
- 25 They've said that they will try to meet the

- 1 D-1641 in the future and they said that they tried to
- 2 meet D-1641 in the past. And they've said that that
- 3 encompasses their analysis of injury to legal uses of
- 4 water. So to that extent, I feel that her questions and
- 5 her -- her questions as to whether they're aware of
- 6 these damages are relevant.
- 7 CO-HEARING OFFICER DODUC: Thank you. Noted.
- 8 My ruling stands.
- 9 Ms. Womack, what is your --
- Mr. Porgans?
- 11 MR. PORGANS: Thank you for asking me.
- 12 Hearing Officer Doduc, I would like to
- 13 cross-examine these witnesses if I may. I couldn't get
- 14 here because of my health.
- 15 CO-HEARING OFFICER DODUC: All right.
- MR. PORGANS: I have tried.
- 17 CO-HEARING OFFICER DODUC: We will get to you
- 18 shortly.
- 19 Next question. Actually, I should say what is
- 20 your remaining lines of questioning?
- 21 MS. WOMACK: So I just wanted to double-check.
- 22 So current operations maintenance, security, water level
- 23 injuries, barrier injuries, levee injuries, pump
- 24 injuries all are off the table; is that correct?
- 25 CO-HEARING OFFICER DODUC: Off the table to

- 1 the extent that I'm asking you to work with the
- 2 department to get clarification on some of those issues
- 3 and to address to the extent possible the impacts that
- 4 you are concerned about.
- 5 And if those things are not addressed, then
- 6 you may include that as part of your case in chief of
- 7 Part IB.
- 8 MS. WOMACK: Okay. Last thing. You want me
- 9 to meet with them. Monday, I have to go to the water
- 10 measurement. I have three pumps that need measurement
- 11 devices put in regardless of whether or not I get
- 12 condemned in the next couple years.
- 13 Tuesday, Wednesday, Thursday, Friday, we're in
- 14 session, so I don't really see where there's a lot of
- 15 room to meet with them.
- 16 CO-HEARING OFFICER DODUC: All I can do is
- 17 request that they make the time to meet with you. To
- 18 the extent that you can address some of these matters,
- 19 you should try. If not, then we'll be hearing more from
- 20 you in Part IB.
- 21 MS. WOMACK: Okay. Okay. Thank you very
- 22 much.
- I guess I have one more question. It is
- 24 Clifton Court 5. It is to do with dredging. The -- all
- 25 of your -- all your operations bring a lot of silt to

- 1 the area and they will continue.
- 2 If we could go down to the last -- near the
- 3 bottom. Right there. The -- you spent 3 -- 3 -- over
- 4 \$3 million to dredge out the boat harbor that is almost
- 5 within a quarter mile of our property. I guess I'm
- 6 wondering, how do people -- you know, I've never
- 7 received a dime from you. How -- how do people get up
- 8 the queue and get \$3 million worth of dredging done and
- 9 how do you pick who you compensate?
- 10 CO-HEARING OFFICER DODUC: And that is not
- 11 something that we will be addressing in operations.
- 12 Is that your final question, Ms. Womack?
- 13 MS. WOMACK: Yeah, that is. That's going to
- 14 do it for me today but...
- 15 CO-HEARING OFFICER DODUC: All right.
- MS. WOMACK: Thank you so much.
- 17 CO-HEARING OFFICER DODUC: Thank you.
- Mr. Porgans, you are up next.
- 19 --000--
- 20 CROSS-EXAMINATION
- 21 MR. PORGANS: I can give you a list of the
- 22 exhibits.
- 23 CO-HEARING OFFICER DODUC: Since I know you're
- 24 still feeling the effects of your illness, you get very,
- 25 very close to the microphone so that we can hear you

- 1 better.
- 2 MR. PORGANS: I'm having a problem seeing
- 3 also. And --
- 4 CO-HEARING OFFICER DODUC: And slow down a
- 5 little bit, please.
- 6 MR. PORGANS: Thank you.
- 7 Can I touch the screen? Will that work? Can
- 8 he pull up that Porgans exhibits please?
- 9 CO-HEARING OFFICER DODUC: Mr. Porgans, I
- 10 cannot hear you.
- 11 MR. PORGANS: I'm speaking as loud as I can.
- 12 You want me to start screaming? I can't do that.
- 13 CO-HEARING OFFICER DODUC: Yeah, I know.
- MR. PORGANS: That's fine.
- 15 CO-HEARING OFFICER DODUC: Hold on. Is there
- 16 a way we can get him a different microphone or...
- 17 That is a little bit better.
- 18 Mr. Porgans, how much time do you think you'll
- 19 need for your --
- 20 MR. PORGANS: I really don't know. I would
- 21 hope it would be less than an hour. I don't know if I
- 22 can hold up that long.
- 23 CO-HEARING OFFICER DODUC: Well, perhaps you
- 24 can list for me what topics you will be exploring.
- MR. PORGANS: I could do that right now.

- 1 First of all, my name is Patrick Porgans. I'm
- 2 representing Planetary Solutionaries --
- 3 (Reporter request for clarification.)
- 4 CO-HEARING OFFICER DODUC: Ms. Riddle will
- 5 help out because she can sit there and hear Mr. Porgans
- 6 better.
- 7 Before you begin, Mr. Porgans -- Mr. Mizell is
- 8 not here. Mr. Berliner, I suspect that with Mr. Porgans
- 9 joining us after all to conduct his cross-examination,
- 10 that we will not get to the engineering panel today.
- 11 My apologies, but we'll get to you first thing
- 12 next week.
- 13 MR. BERLINER: Do you anticipate that to be
- 14 first thing Tuesday morning?
- 15 CO-HEARING OFFICER DODUC: Mr. Porgans is --
- 16 well, is the last cross-examiner. Assuming that you
- 17 still will not have any redirect, that will be the case.
- MR. BERLINER: We have no redirect at this
- 19 point.
- 20 CO-HEARING OFFICER DODUC: Okay. Then we will
- 21 end with Mr. Porgans' cross-examination of this panel,
- 22 and then we will visit the engineering panel first thing
- 23 on Tuesday.
- 24 MR. BERLINER: That will be at 9:00 a.m. in
- 25 this room?

- 1 CO-HEARING OFFICER DODUC: 9:00 a.m. in this
- 2 room. And because of the various concerns that were
- 3 raised earlier this morning, we will stick to the 9:00
- 4 to 5:00 schedule for next week.
- 5 MR. BERLINER: We'll make arrangements
- 6 accordingly.
- 7 CO-HEARING OFFICER DODUC: All right. Thank
- 8 you.
- 9 MR. PORGANS: In response to your request, I'm
- 10 going to be discussing three issues here today that will
- 11 be the focus of my cross-examination.
- 12 First, I want to explore the basis of the
- 13 State Water Project yield -- the yield of the project.
- 14 (Reporter request for clarification.)
- 15 MR. PORGANS: And I want to look at the Delta
- 16 pooling concept. And I want to try to quantify the
- 17 stressors associated with the cumulative impacts of the
- 18 ranking through the system.
- 19 Now, we're going to be using their
- 20 information. It's not mine. We'll get it up there when
- 21 we can.
- 22 The second thing I'm going to do I'm going to
- 23 be talking about we have surplus -- where this surplus
- 24 water is coming from. I'm going to be examining who's
- 25 paying for that water. Like for the \$500 million for --

- 1 (Reporter request for clarification.)
- 2 MS. RIDDLE: Fish flow water.
- 3 MR. PORGANS: I really want to apologize. I'm
- 4 really sorry about this. It's not like me to be like
- 5 this. Forgive me. I'm not here to trick you. I'm not
- 6 an attorney. I want to know if you have answers. If
- 7 you don't, I'll subpoena someone to get them.
- 8 CO-HEARING OFFICER DODUC: Mr. Porgans, the
- 9 entire afternoon is all yours. So just slow down. We
- 10 want to be able to understand you and your questions and
- 11 get the answers we're all interested in. Slow down.
- MS. RIDDLE: Our microphones are terrible so
- 13 just...
- MR. PORGANS: At least it's not just me.
- 15 I want to look at the 800,000 acre feet of the
- 16 water CVPAI. I want to examine where that water is
- 17 going and who can pick it up somewhere down the line.
- 18 And I want to look at the issues discussed by Mr. Cowin
- 19 in his -- in his policy statement. I realize he wasn't
- 20 under oath at the time.
- 21 But I want some assurances from these
- 22 gentlemen, you know, regarding his commitment to be
- 23 compliant. And I want to do that in a way where we're
- 24 going to look at the historical track record to
- 25 ascertain whether, in fact, there's substance to the

- 1 arguments they're making with respect to meeting the
- 2 standards, you know, at all costs.
- 3 And we're going to differentiate between the
- 4 violations that would have occurred, the first one that
- 5 did occur and would have occurred had this Board not
- 6 lowered the standards.
- 7 And then I'm going to go back over some of the
- 8 issues associated with the shortcomings of the State
- 9 Water Project -- intrinsic shortcomings.
- 10 We'll also examine the amount of water they
- 11 provide annually which is, you know, kind of startling.
- 12 For me anyway.
- MS. RIDDLE: Hold on for a second. If you
- 14 turn on both of the -- I don't think they're both on.
- MR. PORGANS: I got two mics going.
- 16 At any rate, so what are we looking for here?
- 17 First and foremost, if we go to -- somebody put some
- 18 exhibits up there. Let me see. Try that one first.
- 19 Go back again, please.
- 20 MR. BERLINER: If I could just interrupt?
- MR. PORGANS: I did have them.
- 22 CO-HEARING OFFICER DODUC: Okay. Hold on.
- 23 Mr. Berliner?
- 24 MR. BERLINER: Just before we get started, I'm
- 25 noticing that Mr. Porgans has not numbered his exhibits.

- 1 If we could give a designation and then go through
- 2 whatever numbers are appropriate.
- 3 CO-HEARING OFFICER DODUC: Let's take a moment
- 4 and do that now.
- 5 MR. PORGANS: You want me to do that now?
- 6 MS. RIDDLE: Jason or Jean, do you recall if
- 7 we had previous numbers for Mr. Porgans?
- 8 MR. BAKER: No. He identified two exhibits
- 9 during Ms. Pierre's cross. And since then, I do not
- 10 recall any other ones.
- MS. RIDDLE: So we're on No. 3, I believe.
- MS. McCUE: No. He didn't give them numbers.
- 13 We haven't gotten anything.
- MS. RIDDLE: Let's call those 1 and 2, and
- 15 let's start with 3.
- 16 CO-HEARING OFFICER DODUC: So let's, just for
- 17 ease, just run down that list right now and add numbers
- 18 to all of them. Make that three.
- 19 MR. BAKER: Are all of these files cross
- 20 exhibits?
- 21 CO-HEARING OFFICER DODUC: It doesn't matter.
- 22 We're just going to number them.
- 23 MR. PORGANS: Tam, okay. I have my exhibits
- 24 listed right here in this document, which I intend to
- 25 give you the entire breakdown of everything that's

- 1 there. Okay?
- 2 These are documents where I got the -- DWR
- 3 files.
- 4 So could you go down to --
- 5 CO-HEARING OFFICER DODUC: Mr. Porgans, hold
- 6 on.
- 7 We need to do this because as you're referring
- 8 to them in your cross-examination, we need to have a way
- 9 to identify them in the record for someone who's reading
- 10 the transcript later on. So that's why we need to take
- 11 the time to do this right now.
- 12 MR. PORGANS: I appreciate that. And as I
- 13 said, when I want to speak about these, I'll say
- 14 Exhibit 1 or Exhibit 1C because you have two on me
- 15 already. Is that good to say?
- 16 Like if I say 1C is that state control board
- 17 regarding issues, that will let me have in -- that's
- 18 Exhibit 1. I mean, that's not that complicated, I don't
- 19 think.
- 20 CO-HEARING OFFICER DODUC: These exhibits
- 21 being numbered right now, are these exhibits that you
- 22 will using in your cross-examination?
- MR. PORGANS: Yes.
- 24 CO-HEARING OFFICER DODUC: Okay. Then please
- 25 refer to them by these numbers that are being -- so

- l you're seeing right there.
- 2 We need to do this for the record.
- 3 MR. PORGANS: Can I get a number 13 up there?
- 4 CO-HEARING OFFICER DODUC: All right. Let's
- 5 open 13, please.
- 6 MR. PORGANS: That's it. Exhibit 1. That's
- 7 good.
- 8 Going back. That's open. Is it listed?
- 9 I'm sorry if I'm making trouble here.
- 10 MS. RIDDLE: Are they all labeled or only some
- 11 of them labeled?
- MR. PORGANS: They're all labeled. I did it
- 13 unless, you know, like -- anyway, you know the story.
- 14 Never mind.
- That's how it's listed.
- MR. BERLINER: Maybe I could offer a
- 17 suggestion?
- 18 CO-HEARING OFFICER DODUC: Please do,
- 19 Mr. Berliner.
- MR. BERLINER: Maybe we could work with
- 21 Ms. Riddle and Mr. Baker after the cross-examination is
- 22 done, and Mr. Porgans can refer to his exhibits by the
- 23 numbers that he put on them. And then we can coordinate
- 24 against the list that we have -- that's been created now
- 25 by Mr. Baker to reorder them consistent with what

- 1 Mr. Porgans will please refer to when you put an exhibit
- 2 up, and just refer to it as Porgans Exhibit 1 or
- 3 whatever it is, like you've labeled them. And then we
- 4 can go back and fix it afterwards.
- 5 And I'll interrupt during the thing if we are
- 6 getting a little off track just so we can try to
- 7 maintain the record.
- 8 And just, Mr. Porgans, for your benefit, when
- 9 you put up an exhibit, if you could just call it Porgans
- 10 Exhibit 1 and just give the title of it, it will been
- 11 much easier to put that list together.
- 12 MR. PORGANS: Thank you, Mr. Berliner. I
- 13 appreciate that.
- 14 CO-HEARING OFFICER DODUC: Thank you. Let's
- 15 proceed.
- MR. PORGANS: So this is Porgans Exhibit 1.
- 17 And before I get into the issue itself, I have
- 18 to ask each one of you on this particular panel. Were
- 19 you all sworn in?
- 20 WITNESS LEAHIGH: Yes.
- 21 WITNESS MILLIGAN: Yes.
- 22 WITNESS ANDERSON: Yes.
- MR. PORGANS: Have you had the opportunity to
- 24 hear or read the director's policy statement to this
- 25 board on July 26?

- 1 This is a copy of that policy statement right
- 2 there.
- 3 And you know the -- he clearly states that
- 4 he's going to meet with -- let me get this going so I
- 5 can drop down. Right here in this particular paragraph
- 6 it tells us...
- 7 "I asked you" -- on Porgans Exhibit 1, in the
- 8 second paragraph, and this is Mr. Cowin stating: "I
- 9 asked you to keep in mind that we are committed to
- 10 meeting our obligations under the standard you impose to
- 11 protect beneficial uses of water and we have a proven
- 12 track order of doing so."
- 13 Excuse me. Do you agree with that, sir?
- 14 MS. MORRIS: Stefanie Morris, State Water
- 15 Contractors.
- 16 CO-HEARING OFFICER DODUC: Ms. Morris?
- 17 MS. MORRIS: The objection is I don't think
- 18 that it's relevant or proper for Mr. Leahigh to be
- 19 cross-examined on the policy statement. It's not in
- 20 evidence. It isn't evidence.
- 21 But to help move things along, I think
- 22 Mr. Leahigh, in his actual testimony, says the same
- 23 thing and has actual charts and shows how they met
- 24 standards.
- 25 So I think you can get at the same question,

- 1 but it would -- I feel like it's more proper for it to
- 2 be Mr. Leahigh's testimony and not a policy statement.
- 3 CO-HEARING OFFICER DODUC: Thank you,
- 4 Ms. Morris.
- 5 And I fully expect that Mr. Leahigh will be
- 6 able to answer as such in responding to Mr. Porgans'
- 7 question.
- 8 MR. PORGANS: I'd say there's relevance to it
- 9 because there's the policy of the director, and it all
- 10 filters down to the operators.
- 11 CO-HEARING OFFICER DODUC: Mr. Porgans, I am
- 12 allowing you to ask questions on this, so please go
- 13 ahead and ask your question.
- MR. PORGANS: So they're saying here -- and,
- 15 again, let me ask you. As operators, do you take every
- 16 precaution necessary in order to avoid exceeding the
- 17 standards that are required under D-1641 and other --
- 18 (Reporter request for clarification.)
- 19 MS. RIDDLE: North Delta water users.
- 20 CO-HEARING OFFICER DODUC: Let me -- I believe
- 21 the first part of that question to Mr. Leahigh was do
- 22 you take all the steps necessary to comply with the
- 23 requirements?
- 24 MR. PORGANS: That's right.
- 25 CO-HEARING OFFICER DODUC: Mr. Leahigh?

- 1 WITNESS LEAHIGH: Yes. We take our
- 2 obligations to meet the Water Quality Control Plan
- 3 objectives very seriously.
- 4 MR. PORGANS: And in your operations, how do
- 5 you consider taking that level of seriousness into
- 6 consideration when, you know, you get into a few dry
- 7 years? What's the procedure there on your end?
- 8 CO-HEARING OFFICER DODUC: If I understand the
- 9 question correctly, how -- how is that consideration
- 10 made, how is it incorporated into operational decisions
- 11 during a critical dry period?
- 12 WITNESS LEAHIGH: Yes. The standards that we
- 13 need to meet at any particular year are going to be
- 14 linked to the water year type. And that is a -- one of
- 15 the fundamental factors that we are considering as part
- 16 of our operations plan from any year.
- 17 There will be a set of Water Quality Control
- 18 Plan objectives that are applicable for dry and
- 19 critically dry years, and we take that into
- 20 considerations in our operations role.
- 21 MR. PORGANS: So for taking all that into
- 22 consideration in the event that you have an ensuing
- 23 drought -- you see the drought comes on. When we're
- 24 getting into a dry period, you're saying, based on your
- 25 operation records, you're taking all the precautions

- 1 necessary to meet the standards?
- 2 CO-HEARING OFFICER DODUC: I'm afraid I did
- 3 not hear that question.
- 4 MR. PORGANS: Did you hear it, Mr. Leahigh?
- 5 MS. RIDDLE: Do you take your operational
- 6 records into consideration when -- the previous records
- 7 into consideration when planning your future operations?
- 8 WITNESS LEAHIGH: Do we take the -- my
- 9 testimony is that under all year types, our success rate
- 10 in meeting the Water Quality Control Plan objectives
- 11 under all year types, including dry and critically dry,
- 12 is -- success rate is quite high.
- 13 MR. PORGANS: And I commend the department for
- 14 doing the job it has. However, we don't always have dry
- 15 years, so when we're in balanced conditions of the
- 16 Delta, you may not have to push out as much --
- 17 MS. RIDDLE: Carriage water -- you may not
- 18 have to put out as much carriage water to meet the
- 19 standard.
- MR. PORGANS: Say Rio Vista or Emmaton...
- 21 WITNESS LEAHIGH: Well, there's a couple
- 22 things there. Under drier and critical year types, the
- 23 standards that we need to meet for salinity at various
- 24 locations is typically lower requirements under those
- 25 years. So -- also, pumping generally is lower in those

- 1 types of years as well.
- 2 So certainly those influence our forecasted
- 3 release requirements for that year.
- 4 MR. PORGANS: That's taking into account the
- 5 different types of years. I want to focus on, say,
- 6 like, a particular year or two, and I'll be giving new
- 7 information that will be up in the screen in a minute.
- 8 I want to talk about when --
- 9 (Reporter request for clarification.)
- 10 MS. RIDDLE: -- when we're not meeting the
- 11 standard and the standard is relaxed.
- 12 MR. PORGANS: How does that affect the amount
- 13 of water available to the project?
- 14 WITNESS LEAHIGH: I'm not quite sure about the
- 15 question. I heard two different things. As far as when
- 16 the standard is not being met or when a standard is
- 17 being relaxed? I need a little more.
- MS. RIDDLE: I think what Mr. Porgans is
- 19 asking is when the standards are relaxed, how does that
- 20 inform your allocation decisions?
- 21 WITNESS LEAHIGH: Well, over the last couple
- 22 years that we have petitioned the Board for relaxed
- 23 standards or modified standards, it didn't change the
- 24 amount of stored water available for our deliveries.
- 25 We essentially have no stored water available

- 1 for our deliveries in both of those years. And, in
- 2 fact, we didn't have enough stored water even to meet
- 3 our -- the Water Quality Control Plan and other in-basin
- 4 uses in those years. And that was the reason for our
- 5 petition to the Board for modified standards.
- 6 MR. OCHENDUSZKO: Mr. Leahigh, do you mind
- 7 trying to point your microphone maybe more horizontal?
- 8 We're getting a little bit of feedback.
- 9 MR. PORGANS: Is Mr. Leahigh --
- 10 (Reporter request for clarification.)
- 11 MS. RIDDLE: Mr. Leahigh, are you talking
- 12 about water year '91 or '92?
- 13 WITNESS LEAHIGH: No. I was referencing water
- 14 years 2014 and 2015.
- 15 MS. RIDDLE: And you said you didn't have any
- 16 water to deliver.
- I think we need to take a break. I don't
- 18 think that microphone's working anymore.
- MR. PORGANS: Did you understand the question?
- Thank you so much.
- 21 WITNESS LEAHIGH: I'm sorry. I didn't hear
- 22 the question.
- MR. PORGANS: For years 2014 and 2015, what
- 24 did you say -- you had some less water, less water?
- 25 What were you saying? I'm sorry.

- 1 WITNESS LEAHIGH: What I said was we didn't
- 2 have any stored water available for delivery for our
- 3 allocations south of the Delta in those years.
- 4 We had a 5 percent allocation to our
- 5 contractors in 2014 and 20 percent to our contractors in
- 6 2015. But the source of that water was unregulated
- 7 flows that we picked up in winter and spring period.
- $\,$  MR. PORGANS: I want to talk -- when you talk
- 9 the amount of those flows, unregulated flow, I want to
- 10 talk about that. What water are we talking about that's
- 11 unregulated, that you're having access to pumping?
- 12 WITNESS LEAHIGH: Unregulated flow would be --
- 13 the source would have been any other tributaries coming
- 14 into the Sacramento Valley downstream of the
- 15 intraproject reservoirs. It would also include any
- 16 flows that were required -- any releases that were
- 17 required to make as part of either -- well, in those
- 18 particular years, it would have been just the in-stream
- 19 flow requirements.
- 20 It would also include any runoff from
- 21 precipitation that falls directly in the Sacramento
- 22 Valley. All of these combined can amount to substantial
- 23 amount of flow even in dry years in the winter and
- 24 spring period.
- 25 MR. PORGANS: So is it fair to say that the

- 1 problem depends heavily on surplus flows in order to
- 2 meet the increasing demands on the -- on Table A?
- 3 WITNESS LEAHIGH: Yes, I think the projects
- 4 have always depended to a large extent on these excess
- 5 flows in order to meet deliveries.
- 6 MR. PORGANS: Are you familiar with the Delta
- 7 pooling concept?
- I have an exhibit I'll put up in a moment.
- 9 Right in that same batch right there. Go back
- 10 where -- you're there. And then go to the next page.
- 11 And two pages down after that where he speaks, and we're
- 12 going to the next page, please.
- Okay. This is the portion on Exhibit 2. This
- 14 is State Bulletin 132-63. California State Water
- 15 Project in 1963. Can we go down the page, please?
- 16 Right there.
- 17 Here it says in the first paragraph: "Project
- 18 yield as used in this report is determined by the
- 19 relationships among three factors: The water demand
- 20 upon the Delta pool, and water supplies available to the
- 21 Delta pool, and the capacity of the project conservation
- 22 facilities to develop supplies to meet the total
- 23 demands. The yield of the project was determined by
- 24 comprehensive operation studies utilizing the surplus
- 25 flows discussed at Chapter 5" -- we'll go there -- "for

- 1 each decade from 1960 through 2020 as the basic water
- 2 supply to the Delta and utilizing the project demands
- 3 set forth in Chapter 6.
- 4 "The yield represents the quantity of water
- 5 that can be made available on a firm annual basis to
- 6 municipal industrial users and for agricultural users on
- 7 a full irrigation supply basis during an equivalent of
- 8 six years of the seven-year critical drought period,"
- 9 particularly referring to 1928 to '34 period.
- 10 CO-HEARING OFFICER DODUC: And what is your
- 11 question?
- MR. PORGANS: The question is: Does he
- 13 understand that that is telling us he's depending on the
- 14 Delta pool for his water? He's depending on surplus
- 15 waters to meet his -- that's what I'm asking him -- does
- 16 he realize that? I think he answered.
- 17 CO-HEARING OFFICER DODUC: All right.
- 18 Mr. Leahigh, are you familiar with this document and do
- 19 you have an opinion on the statement?
- 20 WITNESS LEAHIGH: Well, I'm not that familiar
- 21 with the document, and the term "Delta pool" is not
- 22 necessarily a terminology that we typically use now.
- 23 But the basic concept as far as excess or surplus flows
- 24 in the system contributing to the yield of the project,
- 25 that certainly is true.

- 1 MR. PORGANS: Okay. I want to go down to the
- 2 next page 3. This is bulletin -- Porgans Exhibit 3,
- 3 Bulletin No. 132-63. Next page, please.
- 4 Okay. What he's talking about here going into
- 5 Chapter 5: "As we said, we visit the Delta pooling
- 6 concept. The department will operate the project in
- 7 accordance with the Delta pooling concept. The Delta
- 8 pooling concept recognizes Sacramento-San Joaquin Delta
- 9 as the central collection point for all surplus waters
- 10 from the Sacramento and San Joaquin Valley. All state
- 11 project demands in Central and Southern California as
- 12 well as a substantial" --
- 13 (Reporter request for clarification.)
- 14 MR. PORGANS: -- "substantial measure of the
- 15 federal Central Valley Project demands will be met."
- 16 Excuse me. I'm sorry. I apologize to you for
- 17 that.
- 18 CO-HEARING OFFICER DODUC: And your question?
- 19 MR. PORGANS: The question is it's talking
- 20 about the fact that it goes on to say that the -- we're
- 21 going to be talking about the annual firm yield of the
- 22 project which -- I'll ask him if he knows what that is.
- 23 MS. RIDDLE: Firm yield of the project.
- 24 MR. PORGANS: That's my next question, but I
- 25 want to focus here.

- 1 You're not using a Delta pooling concept but
- 2 you're still using the concept as the basis on surplus
- 3 water, abandoned water, that you release for fish that
- 4 are no longer using it, so forth and so on; is that
- 5 correct?
- 6 WITNESS LEAHIGH: Yes. As I've said, the -- a
- 7 big part of the yield of the project is the capture of
- 8 excess or surplus flows from a number of sources that
- 9 I've outlined.
- 10 MR. PORGANS: Okay. So what I'm saying
- 11 here -- could we move down, please, to the next page?
- 12 Hold it right there.
- 13 So, anyway, they're talking in the operation
- 14 of the -- let me point there. Sorry.
- 15 See that paragraph there? "In the operation
- 16 of the State Water Project, Oroville and San Luis
- 17 Reservoirs will be operated in conjunction with surplus
- 18 flows in the Delta to develop an initial firm yield for
- 19 delivery a million acre feet. The present surplus
- 20 fleet, "blah, blah, blah.
- 21 My question is: Do you recognize -- and he --
- 22 it goes to say that -- to -- talk about your firm yield
- 23 in a minute. But that's telling us that you're looking
- 24 for 4 million acre feet. Is it saying that you're
- 25 looking for 4 million acre feet using those facilities

- 1 in the Delta? Is that what that says?
- 2 CO-HEARING OFFICER DODUC: Okay. Let's give
- 3 him a chance to read this and respond.
- 4 MR. PORGANS: Forgive me. I haven't slept for
- 5 two days. I'm not usually like this.
- 6 WITNESS LEAHIGH: Well, at the time that this
- 7 document was produced, I think that under the
- 8 assumptions that were in play at that time, that seemed
- 9 to be the -- that seemed to be the assumption as far as
- 10 the firm annual yield.
- 11 MR. PORGANS: Thank you. What I'm going to be
- 12 talking about here -- keep going down, please, until we
- 13 get to the next water rights right now.
- 14 Keep going, please. Going to Exhibit 4,
- 15 Porgans Exhibit 4.
- 16 This is California requirements -- by the way,
- 17 this is Porgans Exhibit 4, carriage water requirements
- 18 to meet D-1485, D-1641, or for meeting North Delta Water
- 19 Agency requirements.
- 20 So what I'm -- we're looking at here, I want
- 21 to turn your attention because we have numbers that were
- 22 taken around the time there was a major drought. And
- 23 these numbers were provided to the -- to this Board. I
- 24 have copies of them. And what I'm saying is these
- 25 numbers we're looking at, carriage water requirements to

- 1 move water across the Delta...
- 2 Can we go down the list, please? Scroll
- 3 drown.
- 4 Right back up for a second. Start at the top.
- 5 Amount of outflow water required to meet
- 6 North Delta water contract criteria. It says here in
- 7 the first paragraph during negotiations --
- 8 (Reporter request for clarification.)
- 9 CO-HEARING OFFICER DODUC: Okay. Okay. Take
- 10 a break. What is -- just help me out here. Okay. What
- 11 is the point that you are trying to get to, Mr. Porgans?
- MR. PORGANS: Well, we're going to show that
- 13 the --
- 14 CO-HEARING OFFICER DODUC: Microphone, please.
- MR. PORGANS: Excuse me. We're going to be
- 16 looking at how the project benefits by not meeting those
- 17 standards.
- 18 CO-HEARING OFFICER DODUC: How the project --
- 19 MR. PORGANS: -- benefits from not meeting
- 20 those standards.
- 21 CO-HEARING OFFICER DODUC: Now, this is not
- 22 the time for you to present a case in chief. This is a
- 23 time for you to cross-examine these witnesses.
- 24 So what is the question that you have for
- 25 them?

- 1 MR. PORGANS: Okay. For example, you don't
- 2 meet the North Delta Water Agency contract.
- 3 CO-HEARING OFFICER DODUC: I did not hear
- 4 that.
- 5 MS. RIDDLE: If you don't meet -- for example,
- 6 if you don't meet the North Delta Water Agency contract.
- 7 I want to make it clear, I'm not speaking for
- 8 North Delta Water Agency.
- 9 CO-HEARING OFFICER DODUC: What is the
- 10 question?
- 11 MR. PORGANS: The question is: If they don't
- 12 meet the standard, do they save water by not meeting the
- 13 standard? That's what the question is. It's pretty
- 14 simple.
- 15 CO-HEARING OFFICER DODUC: Hold on. Hold on.
- 16 Their testimony -- at least Mr. Leahigh's testimony --
- 17 is that the department has a very good record of meeting
- 18 the standards. So if you are making an assumption that
- 19 they're not making the standard and benefiting from it,
- 20 I don't expect you'll get a very good answer. So,
- 21 again, your question is?
- 22 MR. PORGANS: My question is still the same.
- MS. RIDDLE: They don't meet the standard.
- 24 MR. PORGANS: I'm sorry. I'm not -- I'm a
- 25 straightforward person. Anybody that knows me, that's

- 1 for sure.
- 2 CO-HEARING OFFICER DODUC: I know that,
- 3 Patrick. So your question is?
- 4 MR. PORGANS: My question is, you know, I'm
- 5 going to be showing -- first of all, let me preface
- 6 this. I will be showing that there have been numerous
- 7 violations over there.
- 8 CO-HEARING OFFICER DODUC: And that will be in
- 9 your case in chief.
- 10 MR. PORGANS: Okay.
- 11 CO-HEARING OFFICER DODUC: Okay.
- MR. PORGANS: Yeah. Okay.
- 13 CO-HEARING OFFICER DODUC: So, for today, what
- 14 is it that you're asking them?
- MR. PORGANS: My question is: To your
- 16 knowledge, if you don't meet the North Delta Water
- 17 Agency's standard, whether it's Emmaton or Three Mile,
- 18 do you save water by not meeting the standards?
- 19 MR. MIZELL: Just to avoid an objection from
- 20 me, we're speaking hypothetically here, I'm assuming?
- 21 CO-HEARING OFFICER DODUC: We will assume that
- 22 it's a hypothetical scenario.
- 23 MS. MORRIS: Stefanie Morris for Statewide
- 24 Water Contractors.
- 25 For clarity of the record, I don't think this

- 1 document that's being shown to the witness -- apparently
- 2 to lay foundation -- has been identified. It's unclear
- 3 to me what this document is. And also, the North Delta
- 4 Water Agency contract is already an exhibit. It's our
- 5 exhibit.
- 6 I'm happy to pull it while we're talking so I
- 7 can help Mr. Porgans if he wants specific provisions get
- 8 to that. But if we can use the document that is
- 9 actually the contract instead of excerpts from the
- 10 contract.
- 11 CO-HEARING OFFICER DODUC: I don't think we
- 12 need to pull it up just yet because he's asking a
- 13 hypothetical question.
- 14 And, Mr. Leahigh, can you speculate at all on
- 15 this scenario?
- 16 WITNESS LEAHIGH: Well, first of all, I'd like
- 17 to clarify that we are meeting the provisions of the
- 18 North Delta Water Agency contract.
- 19 There's a provision in the contract that deals
- 20 with emergency drought years. And there is a claim
- 21 process that kicks in during those types of years if
- 22 we're not meeting the criteria that is in the contract.
- 23 And generally my testimony has been that if we
- 24 are meeting the Water Quality Control Plan standards, we
- 25 would also be meeting the North Delta Water Agency

- l criteria.
- 2 The -- over the past two years, when we
- 3 petitioned for modifications of the standard, of the --
- 4 sorry -- of the Water Quality Control Plan standards to
- 5 move from Emmaton to Three Mile Slough, that did create
- 6 a situation where because we were -- we asked for
- 7 modification because of the lack of stored water to meet
- 8 all of the required Water Quality Control Plan
- 9 objectives throughout the entire season. That was the
- 10 reason for our petition.
- 11 And we were allotted the modification to move
- 12 that Emmaton standard up to Three Mile, which did cause
- 13 some of the criteria in the North Delta Water Agency
- 14 contract to be -- to be exceeded.
- 15 So this has all happened during this emergency
- 16 drought period, and so the provisions for the claims
- 17 process has kicked in as part of that North Delta Water
- 18 Agency contract.
- 19 MR. PORGANS: Were you involved at the time
- 20 with the department during the '92 period when the
- 21 Emmaton standards were exceeded?
- 22 MS. RIDDLE: Were you part of the '92 hearings
- 23 when the Emmaton standard was exceeded?
- 24 WITNESS LEAHIGH: I was not.
- 25 MR. PORGANS: Okay. Well, I'll have to bring

- 1 that up in my case in chief, chief case, whatever.
- 2 Moving along on this issue with regard to --
- 3 could you tell us -- could you move down a couple
- 4 paragraphs here?
- 5 I want to stop right here for a minute. I
- 6 have the actual exhibit of that particular document, but
- 7 it's not in my possession; it's in the possession of the
- 8 Department of Water Resources. I gave it to Mrs. Pierre
- 9 when she was here.
- 10 MS. RIDDLE: He gave that document to
- 11 Mrs. Pierre. That is referenced here.
- 12 MR. PORGANS: And that document has the name
- 13 on there to whom it was sent and for what purpose. So
- 14 that's going to be there as soon as I get my document
- 15 back.
- 16 So moving down here, this is looking at a
- 17 description of carriage water requirements. Are you
- 18 familiar with that, Mr. Leahigh?
- 19 WITNESS LEAHIGH: Yes. I know how -- yes, I'm
- 20 familiar with the term.
- 21 MR. PORGANS: Okay. And what's the average
- 22 amount of water depending on various conditions?
- 23 Inflow? Outflow? You know, so forth and so on.
- 24 What's the average condition that would
- 25 require how much percent of water you would have to use

- 1 as carriage water to move your water through the
- 2 system --
- 3 MS. RIDDLE: How much carriage water does it
- 4 require to move the water through the system, right?
- 5 He's making the reference to what percentage is carriage
- 6 water.
- 7 MR. PORGANS: -- a thousand acre feet.
- 8 WITNESS LEAHIGH: Well, I can couch it in
- 9 terms of percent because that's typically how we deal
- 10 with it when we're looking at water transfers, for
- 11 example.
- 12 But it will vary on the year and the amount of
- 13 just the general hydrology, and the amount of pumping
- 14 that's occurring in the south diversion locations. But,
- 15 typically, generally, we're looking at about 20 percent
- 16 carriage water is the general assumption. But that can
- 17 be higher or lower depending on conditions.
- 18 MR. PORGANS: So would 2008, on average, it
- 19 would be 20 or 3 percent over a period of time or --
- 20 (Reporter request for clarification.)
- MS. RIDDLE: Is that 20 or 30 percent,
- 22 roughly?
- MR. PORGANS: 20 percent or above.
- 24 CO-HEARING OFFICER DODUC: All right. I'm
- 25 going to stop this because I'm really having trouble

- 1 understanding the relevance of this to the petition that
- 2 is before us. And you need to help me understand that,
- 3 Mr. Porgans, before we go any further.
- 4 MR. PORGANS: I will. Project operations has
- 5 historically --
- 6 MS. RIDDLE: Project operations has
- 7 historically --
- 8 MR. PORGANS: -- impacted people differently.
- 9 Different types of water use.
- 10 So what I'm saying to you is that I'm trying
- 11 to get to the point that the operations of the project
- 12 in 1991 and '92 cause the loss of family farmers to
- 13 lose -- to give up 10,000 acres on Sherman Island.
- 14 CO-HEARING OFFICER DODUC: Mr. Porgans, and
- 15 you will have the opportunity to present that in your
- 16 case in chief. That is where you should be making that
- 17 argument.
- 18 MR. PORGANS: I'm trying to get an answer.
- 19 I'll take your advice. You're smarter than I am.
- 20 Could we go down?
- 21 CO-HEARING OFFICER DODUC: We're not going
- 22 anywhere until I understand the relevance of your line
- 23 of questioning.
- 24 MR. PORGANS: My line of questioning is to
- 25 establish the fact that there seems to be, based on

- 1 record, a recurrence -- a recurrence of the events that
- 2 lead up to these crises, and it's not just a natural
- 3 phenomenon; it's operational. And I want to look at the
- 4 record and have them questioned -- and so they can
- 5 tell --
- 6 CO-HEARING OFFICER DODUC: All right. You
- 7 definitely have the prerogative to make that
- 8 demonstration in your case in chief.
- 9 MR. PORGANS: Okay. Could we go -- are we
- 10 permitted to look at the next page?
- 11 CO-HEARING OFFICER DODUC: What is that next
- 12 line of questioning?
- MR. PORGANS: Next line of questioning is the
- 14 operations of the projects since the project started --
- 15 to look and see what happened in pre-drought, during
- 16 drought, after the drought so we can look at whether the
- 17 project operations, based on the numbers that they
- 18 delivered, are consistent with that looking out for --
- 19 making sure everything's complying with it. That's all
- 20 I'm trying to get out of here.
- 21 CO-HEARING OFFICER DODUC: Okay. Now, that is
- 22 an extremely broad statement.
- 23 Can you narrow that focus down to in terms of
- 24 the specific questions that you will be exploring?
- MS. RIDDLE: And speak very slowly.

- 1 MR. PORGANS: Well, first of all, I need to
- 2 know, has any one of you -- excuse me.
- 3 Mr. Leahigh, you have been with the department
- 4 how many years?
- 5 CO-HEARING OFFICER DODUC: I'm sorry.
- 6 Again, you're now -- Mr. Porgans, you're
- 7 talking to me, not to the witnesses, because you need to
- 8 help me understand where you're going with this line of
- 9 questioning and its relevance to the matter before us
- 10 for cross-examination purposes.
- 11 MR. PORGANS: Well, all I need -- simple
- 12 question.
- 13 CO-HEARING OFFICER DODUC: What is the
- 14 question that you want to ask?
- 15 MR. PORGANS: The question is, is how long has
- 16 Mr. Leahigh been employed with the Department of Water
- 17 Resources.
- 18 CO-HEARING OFFICER DODUC: And you have that
- 19 in his exhibit -- in his statement of qualifications.
- 20 What is the direct question you want to ask
- 21 him in follow up to that?
- 22 MR. PORGANS: Was he in operations back then
- 23 when -- during that last 1990-'91 time period?
- 24 CO-HEARING OFFICER DODUC: And where are you
- 25 going with that? What's after that?

- 1 MR. PORGANS: What's after that, we'll look
- 2 and see what happened after that 2007, 2009, and
- 3 2010-2014 period.
- 4 CO-HEARING OFFICER DODUC: And what
- 5 specifically about operations during that time period
- 6 are you trying to explore?
- 7 MR. PORGANS: Well, I want to look at
- 8 operations in terms of delivery to see what the record
- 9 indicates, for example.
- 10 CO-HEARING OFFICER DODUC: Slow down. You are
- 11 looking for operations in?
- MR. PORGANS: Looking for historical
- 13 operations to see what was going on and looking at
- 14 whether he knows -- because he may not know if he was
- 15 there at the time -- what decisions were made.
- 16 CO-HEARING OFFICER DODUC: I did not hear
- 17 that.
- MS. RIDDLE: He wants to look at historical
- 19 operations to know if he knows what the thinking -- what
- 20 was going on at the time those decisions were made in
- 21 the '90s.
- 22 CO-HEARING OFFICER DODUC: Again, that's a
- 23 very broad topic area.
- 24 What specifically -- what specific outcome
- 25 during that time period tied to operational parameters

- 1 are you hoping to explore?
- 2 MR. PORGANS: I already explored the data, and
- 3 I'm going to ask if in those years in '87, '92 drought
- 4 they delivered more water than ever and --'76, '77,
- 5 drought. Show that they delivered more surplus water in
- 6 '76, 500 -- over 600,000.
- 7 CO-HEARING OFFICER DODUC: All right.
- 8 Ms. Riddle?
- 9 MS. RIDDLE: He says that he's going to look
- 10 at the 1992 drought and the drought of the '70s and show
- 11 that they delivered more water than ever. And to show
- 12 that there's a pattern.
- 13 CO-HEARING OFFICER DODUC: And if you want to
- 14 show that pattern, you may do so as your case in chief.
- MR. PORGANS: To be honest, Chairperson, I
- 16 don't know. I don't speculate. I'm asking questions
- 17 based on the record. I go down to exhibit -- I'm going
- 18 to -- it's DWR data. I'm just asking them is that
- 19 information correct, to their knowledge? That's all I
- 20 want to know. If it is, then I could use it.
- 21 CO-HEARING OFFICER DODUC: And the documents
- 22 that you want to show, do they come from -- do they come
- 23 from the department? Did the data come from the
- 24 department?
- MR. PORGANS: And their board.

- 1 CO-HEARING OFFICER DODUC: And our board.
- 2 MR. PORGANS: And the Office of Legislative
- 3 Analyst. My documents are based on government
- 4 documents -- not my documents --
- 5 CO-HEARING OFFICER DODUC: So do you have a
- 6 list of those documents that we can put up for these
- 7 witnesses to see just a list to see if they are familiar
- 8 with them and whether it can come from the bureau or the
- 9 department?
- 10 MR. PORGANS: That's correct.
- 11 CO-HEARING OFFICER DODUC: Do you have that
- 12 list?
- 13 MR. PORGANS: If you just go down, go down to
- 14 the next exhibit, 5. It's highlighted.
- 15 CO-HEARING OFFICER DODUC: Is there an index?
- 16 MR. PORGANS: I'm putting an index together at
- 17 the request of one of your assistants. I don't have an
- 18 index. I told you we'd have it soon.
- 19 The exhibit is -- it states what it is when
- 20 you look at it. It's right under the reports.
- 21 This is not my opinion.
- 22 CO-HEARING OFFICER DODUC: Okay. And so these
- 23 exhibits and these documents -- through these documents,
- 24 you're trying to ascertain the level of deliveries
- 25 during these dry periods?

- 1 MR. PORGANS: Yeah. That's my point, yes.
- 2 CO-HEARING OFFICER DODUC: Okay. Can we
- 3 shortcut that? Mr. Milligan or Mr. Leahigh, can you
- 4 provide -- could you answer the question by an estimate,
- 5 if need be, in terms of the level of deliveries during
- 6 the dry periods in which Mr. Porgans is interested -- or
- 7 point to where in the record that information might be?
- 8 WITNESS MILLIGAN: It's my understanding, at
- 9 least from the CVP, that part of our exhibits had
- 10 represented percents of contract totals, our deliveries
- 11 or our allocations, you know, through quite a few number
- 12 of years through the past.
- 13 If the question were actual deliveries, that
- 14 would probably be something we can look at, and we would
- 15 get some specificity as to the years and groups of
- 16 contractors to probably facilitate that. But -- let's
- 17 see. What's currently in the record now is at least the
- 18 allocations that were made going back quite a bit,
- 19 probably into the '70s at least.
- 20 We can certainly provide the allocations from
- 21 the CVP perspective. But as I said, actual deliveries,
- 22 depending on how far back we go, may be a little more
- 23 difficult. But we could certainly take a stab at it.
- 24 CO-HEARING OFFICER DODUC: And if Mr. Porgans
- 25 has that documentation, are you able to recognize it if

- 1 he shows it to you right now?
- 2 WITNESS MILLIGAN: Certainly take a look.
- 3 CO-HEARING OFFICER DODUC: All right.
- So, Mr. Porgans, for now, let's focus on CVP
- 5 deliveries. Let's put up your document that shows that
- 6 you believe has information on CVP deliveries during
- 7 those periods.
- 8 MR. PORGANS: Well, my focus was on State
- 9 Water Project.
- 10 CO-HEARING OFFICER DODUC: All right. So your
- 11 focus is not CVP --
- MR. PORGANS: No, it's not.
- 13 CO-HEARING OFFICER DODUC: Mr. Leahigh, same
- 14 question to you: Are you able to give Mr. Porgans
- 15 information, data, estimates of SWP deliveries during
- 16 some key periods? Or if you are not able to off the top
- 17 of your head, if he were to provide such documents, will
- 18 you be in a position to verify or comment on them?
- 19 WITNESS LEAHIGH: I don't know that we have
- 20 our deliveries as part of the record right now. But
- 21 certainly that is information that we could provide. As
- 22 far as if he's going to going to be displaying it now, I
- 23 couldn't absolutely verify the information's correct,
- 24 depending on what format it is, but...
- 25 CO-HEARING OFFICER DODUC: All right. Let's

- 1 go ahead and try that. Let's put up whatever you have,
- 2 Mr. Porgans, that reflects SWP deliveries. What is that
- 3 document?
- 4 MR. PORGANS: Porgans Exhibit 5.
- 5 CO-HEARING OFFICER DODUC: Porgans Exhibit 5.
- 6 MR. PORGANS: Okay. So what we're looking at
- 7 here --
- 8 CO-HEARING OFFICER DODUC: Mr. Porgans, where
- 9 did this come from? Did you generate this?
- 10 MR. PORGANS: It's off the spreadsheet that I
- 11 have in the file that I left with the public information
- 12 officer.
- 13 CO-HEARING OFFICER DODUC: So you generated
- 14 this table, and where did the data come from?
- 15 MR. PORGANS: It comes from an Excel file that
- 16 I received under Public Records Act from the Department
- 17 of Water Resources public information officer. That's
- 18 where this -- you'll see the Excel program here.
- 19 So this is just numbers that made it easier --
- 20 if you want to go through Excel -- if you go to the
- 21 name -- the files, you'll see there's an Excel
- 22 spreadsheet file in there. If you bring that up, it
- 23 will show the source of this.
- 24 At any rate, moving along until that comes,
- 25 because we have it --

- 1 CO-HEARING OFFICER DODUC: Assuming that we
- 2 will just for now say that these numbers are what they
- 3 are, what is the question or the point that you want to
- 4 get to?
- 5 MR. PORGANS: I want to look at deliveries
- 6 during certain critical periods to see how the projects
- 7 were operated. And then I want to explore what happened
- 8 or -- and during that ensuing period. Because it's
- 9 going to -- the data indicates it seems to be a pattern
- 10 here. But I may be missing the mark.
- 11 CO-HEARING OFFICER DODUC: Okay.
- 12 Mr. Porgans -- okay. Since you are most familiar with
- 13 this data, and since it sounds like you've done a
- 14 thorough analysis, why don't you specify for me the
- 15 trend that you are seeing in this data.
- 16 MR. PORGANS: Okay. Well, the data indicate
- 17 to me that the numbers based here on the Excel sheet
- 18 that person could pull up, it indicate that during these
- 19 critical dry periods, we have -- more water was
- 20 delivered, including surplus water, and -- and then more
- 21 violations occurred as the drought ensued.
- 22 CO-HEARING OFFICER DODUC: Did you hear that,
- 23 Ms. Riddle?
- 24 MS. RIDDLE: Yes. He indicated that during
- 25 these drought periods, more water was delivered and

- 1 during periods of violation.
- 2 CO-HEARING OFFICER DODUC: I'm sorry.
- 3 MS. RIDDLE: More water deliveries were made
- 4 during periods when the water quality standards were
- 5 being violated, correct?
- 6 CO-HEARING OFFICER DODUC: And by "being
- 7 violated," what do you mean by that?
- 8 MR. PORGANS: Exceeding the standard, not
- 9 complying with the standard.
- 10 CO-HEARING OFFICER DODUC: Not complying with
- 11 standards, yes. Which standards?
- 12 MR. PORGANS: That would be -- formally be
- 13 D-1485 and D-1641.
- 14 CO-HEARING OFFICER DODUC: And do you know
- 15 whether or not there were TUCPs in place during that
- 16 time?
- MR. PORGANS: Yes. I have them here.
- 18 CO-HEARING OFFICER DODUC: And they were in
- 19 place?
- MR. PORGANS: I have them here.
- 21 CO-HEARING OFFICER DODUC: I'm not asking --
- 22 were they in place?
- MR. PORGANS: Yes.
- 24 CO-HEARING OFFICER DODUC: Okay.
- 25 So the question that -- we'll put aside the

- 1 issue of whether or not you were violating. During
- 2 those periods in question, under the TUCP, how would you
- 3 characterize the State Water Project's level of
- 4 delivery?
- 5 MS. MORRIS: This is Stefanie Morris for State
- 6 Water Contractors.
- 7 I'm objecting to the question Mr. Porgans
- 8 asked, and I think you're reinterpreting it for him
- 9 based on relevance --
- 10 CO-HEARING OFFICER DODUC: That's fine. I
- 11 want to know the answer.
- 12 MS. MORRIS: I don't feel that it's relevant,
- 13 because it goes to past project operations and it has
- 14 nothing to do with California WaterFix.
- 15 CO-HEARING OFFICER DODUC: It's on the trust
- 16 issue because the department claims that, "Trust us.
- 17 We've met our compliance in the past, therefore, we'll
- 18 continue to comply in the future."
- 19 Thank you, Ms. Morris.
- Mr. Leahigh?
- 21 WITNESS LEAHIGH: I'm sorry. I don't know
- 22 what time period.
- I heard the late '80s to early '90s time
- 24 period. I'm not clear on what the question is.
- 25 CO-HEARING OFFICER DODUC: Let's pick a

- 1 period, Mr. Porgans.
- 2 MR. PORGANS: '76 to '77 and then 1987 to 1992
- 3 period. First four years, 1987 to 1990, those four
- 4 years, and then this last drought where the data shows
- 5 you delivered more water from 2014 back to, again, that
- 6 four-year period than you did in the prior four years.
- 7 That what's this data shows. It wasn't a lot, but they
- 8 delivered more water.
- 9 Moving along here. This is '76-'77 drought.
- 10 Do you recall this drought? Were you there,
- 11 Mr. Leahigh?
- 12 WITNESS LEAHIGH: No, I was not.
- 13 MR. PORGANS: Okay. If this information --
- 14 and I want to pull up that Excel file so I want you to
- 15 see this. Anyway, this information shows us that in
- 16 that year you delivered 1.9 --
- 17 (Reporter request for clarification.)
- 18 MR. PORGANS: We'll say 1.9 million acre feet.
- 19 And 541,685 acre feet were what they call Article 21.
- 20 Could we go to the top of that? I want to
- 21 identify this.
- 22 So it says -- Article 21. So this Article 21,
- 23 water, could you tell us what that is? I mean, for --
- 24 for the general interest.
- 25 CO-HEARING OFFICER DODUC: Hold on a second.

- 1 Yes?
- 2 MR. WALTER: Hanspeter Walter.
- 3 CO-HEARING OFFICER DODUC: You need to pick up
- 4 the microphone, please.
- 5 MR. WALTER: Hanspeter Walter, San Luis
- 6 Delta-Mendota Water Authority.
- 7 Just for clarification purposes, the table at
- 8 the top says "Values in thousands of acre feet of
- 9 water, "however, I believe we're just talking about
- 10 straight units of water there. They're actual values.
- 11 They're not multiplied by a thousand, if I understand
- 12 how Mr. Porgans interpreted the last...
- 13 It's -- I'm just noting for clarification. I
- 14 think the units are not in thousands of acre feet of
- 15 water.
- MR. PORGANS: Ms. Chairman, in the Excel file,
- 17 it shows it's thousand acre feet of water.
- 18 That's not my number. Thousand acre feet. It
- 19 shows up in that year.
- 20 MR. MIZELL: Object to this exhibit and the
- 21 whole line of questioning around it. We have no
- 22 foundation on this. Clearly there's a distinction to be
- 23 made about what unit we're talking about here. Unless
- 24 Mr. Porgans is saying that the project somehow had
- 25 121 million acre feet of Article 21 water.

- 1 MR. PORGANS: That's not what -- doesn't seem
- 2 right.
- 3 CO-HEARING OFFICER DODUC: Okay. All right.
- 4 All right. Time out.
- 5 Mr. Porgans, the difficulty I'm having -- we
- 6 all are having is while I appreciate your compilation of
- 7 this table, it's not something that we can rely on right
- 8 now. So rather than focusing on the numbers, where  ${\tt I}$
- 9 was trying to lead Mr. Leahigh was to address -- to
- 10 respond to the concepts that you are asserting, and so
- 11 let me go back.
- 12 You are -- based on your analysis, you believe
- 13 that during these critically dry periods operating under
- 14 a TUCP, the State Water Project delivered, in your
- 15 opinion, high level of deliveries; is that correct?
- MR. PORGANS: Yes. Based on the record, yes.
- 17 CO-HEARING OFFICER DODUC: Okay. Now, and
- 18 what is the follow-up question to that?
- 19 MR. PORGANS: Well, my follow-up question is
- 20 this: We can't predict, they said themselves, what
- 21 we're going to do in future. How do I base what they're
- 22 going to do in the future if I don't look at what
- 23 happened in the past? That's my question here. I'm
- 24 going to go on somebody's reputation. They have zero as
- 25 far as I can see.

- 1 CO-HEARING OFFICER DODUC: All right. All
- 2 right. Mr. Porgans, you -- let's just say for the
- 3 record that you have made your point, it is in the
- 4 record, and I will ask you to move on to your next line
- 5 of questioning.
- 6 MR. PORGANS: Okay. Why don't we cut to the
- 7 chase now. You know, I'm going to ask you a question.
- 8 According to the State Water Resources Control Board and
- 9 Department of Water Resources -- I have the exhibits
- 10 here. I can pull them up. And it's going to show us
- 11 that -- excuse me for a second here. These lights are
- 12 blinding me.
- 13 Forget that. Retract that. Would the person
- 14 put up the Excel file, please? Whoever is controlling
- 15 the computer, is there an Excel file there?
- 16 That's it right there. Pull that up. That
- 17 was given to me by the Department of Water Resources. I
- 18 don't know if you can pull that up.
- 19 CO-HEARING OFFICER DODUC: What is this
- 20 document?
- 21 MR. PORGANS: This is an exhibit. Could you
- 22 move up to the top, and I'll tell you what exhibit it
- 23 is. Go up a little bit. I'm sorry. Okay. Okay.
- 24 What this is providing -- this again came
- 25 from -- this is my exhibit. If you go to the

- 1 exhibit before that, it should have that number.
- 2 But this particular exhibit -- okay. I'm
- 3 going to introduce it as an exhibit that I received from
- 4 the Department of Water Resources -- and my last exhibit
- 5 and add this one in there for me. Is that possible to
- 6 do?
- 7 This is source information I'm talking about.
- 8 CO-HEARING OFFICER DODUC: Okay. Now I --
- 9 what is this? I mean --
- 10 MR. PORGANS: This is the spreadsheet provided
- 11 to me by the Department of Water Resources public
- 12 information officer's office. And this information --
- 13 CO-HEARING OFFICER DODUC: When? I'm sorry.
- 14 When was this provided to you? And by whom exactly?
- MR. PORGANS: It was provided by the --
- 16 Ted Thomas. Ted Thomas, public information officer. He
- 17 provided that to me.
- 18 CO-HEARING OFFICER DODUC: All right. We'll
- 19 put that aside for now. And what is -- what is the
- 20 question you want to ask?
- 21 MR. PORGANS: Well, they recognize this
- 22 particular map?
- 23 CO-HEARING OFFICER DODUC: All right. Do you
- 24 recognize, Mr. Leahigh, this information?
- 25 WITNESS LEAHIGH: This looks similar to a

- 1 spreadsheet that I'd seen from our State Water Project
- 2 Analysis Office. I can't say for sure it's the same
- 3 one, but it looks similar.
- 4 CO-HEARING OFFICER DODUC: Okay. And then
- 5 what is your question, Mr. Porgans?
- 6 MR. PORGANS: Well, if we review the number --
- 7 all I'm asking -- it looks familiar to him and the
- 8 numbers seem accurate, to his knowledge. Is that too
- 9 much to ask?
- 10 CO-HEARING OFFICER DODUC: Ms. Riddle?
- 11 MS. RIDDLE: He's asking if this information
- 12 looks familiar to him and if, to his knowledge, these
- 13 numbers are correct.
- I think he's trying to make -- I think he's
- 15 looking for verification from Mr. Leahigh that these
- 16 look like the exports that occurred under this -- for
- 17 the State Water Project during these time periods. And
- 18 maybe scrolling down...
- 19 WITNESS LEAHIGH: I cannot verify these
- 20 numbers sitting here.
- 21 MR. PORGANS: Okay. Can I submit that as an
- 22 exhibit and then provide my source for the public
- 23 information officer?
- 24 CO-HEARING OFFICER DODUC: You may propose
- 25 that it be submitted, and I will have to hear

- 1 objections, I'm sure, but you certainly may label it and
- 2 propose to move it into the record.
- 3 MR. PORGANS: Thank you. For now, I'm going
- 4 to label it "Excel spreadsheet from DWR."
- 5 CO-HEARING OFFICER DODUC: Okay. Mr. Porgans,
- 6 I need to let you know that at 5:00 o'clock our audio
- 7 equipment will go offline.
- Just hang on, Megan.
- 9 So I need for you to focus on what remaining
- 10 key questions you have for these witnesses before
- 11 5:00 o'clock.
- 12 MR. PORGANS: Thank you. I'll try to be brief
- 13 in my -- could you move that -- take that off and go
- 14 back to the last exhibit, please?
- MS. McCUE: We don't have an identification
- 16 for this.
- 17 MR. PORGANS: I believe it's Porgans --
- 18 MS. RIDDLE: He requested that we add this as
- 19 the next number, and it's an Excel spreadsheet that
- 20 Mr. Porgans got from DWR's -- an employee at DWR named
- 21 Ted Thomas, correct?
- MR. PORGANS: Uh-huh.
- MS. McCUE: So it's PORGANS-6.
- 24 CO-HEARING OFFICER DODUC: We will so label it
- 25 PORGANS-6.

- 1 MR. PORGANS: Thank you.
- 2 Could we go back to that -- go back to -- the
- 3 next exhibit, PORGANS --
- 4 CO-HEARING OFFICER DODUC: We already have a
- 5 PORGANS-6. Make the spreadsheet PORGANS-7.
- 6 (Whereupon Exhibit PORGANS-7 was marked
- 7 for identification.)
- 8 CO-HEARING OFFICER DODUC: Now, we're on
- 9 PORGANS-6. What is your question?
- 10 MR. PORGANS: Well, in this particular thing,
- 11 I'm making references to the fact that they did come in
- 12 and request --
- 13 (Reporter request for clarification.)
- MS. RIDDLE: He's making the point that they
- 15 did come in and ask for relaxations. This is a
- 16 temporary urgency change petition order issued by the
- 17 State Water Board.
- 18 CO-HEARING OFFICER DODUC: And your question?
- MR. PORGANS: Do you recall how much water was
- 20 delivered from 2011 through 2014 in acre feet to
- 21 contractors?
- 22 CO-HEARING OFFICER DODUC: Is your question to
- 23 Mr. Leahigh the amount of State Water Project delivered
- 24 while operating under this order?
- 25 MS. RIDDLE: He said 2011 to 2014, prior to

- 1 this change.
- 2 CO-HEARING OFFICER DODUC: 2011 to 2014. On
- 3 an annual basis?
- 4 MS. RIDDLE: In acre feet.
- 5 CO-HEARING OFFICER DODUC: Mr. Leahigh, an
- 6 estimate of annual deliveries in acre feet for the years
- 7 2011, '12, '13, and --
- 8 MS. RIDDLE: And '14.
- 9 CO-HEARING OFFICER DODUC: If you know off the
- 10 top of your head.
- 11 WITNESS LEAHIGH: Well, I -- starting with
- 12 2011, as far as -- I can tell you what the State Water
- 13 Project allocations were.
- 14 Let's see. 2011 would have been 80 percent;
- 15 2012, I believe, was 60 percent; 2013, 35 percent; 2014,
- 16 5 percent; and 2015 would have been 20 percent.
- 17 MR. PORGANS: I understand the 20 percent but
- 18 could you refer to that in acre feet, ballpark?
- 19 WITNESS LEAHIGH: So that would have been the
- 20 percent of the request -- requested amount, and the
- 21 requested amount would have been most likely, in most of
- 22 those years, close to the 4 million acre feet of
- 23 contractual Table A.
- 24 MR. PORGANS: What is your firm yield for the
- 25 project now?

- 1 WITNESS LEAHIGH: We don't necessarily use
- 2 that term "firm yield" anymore as it was used in some of
- 3 these historical documents. We have a -- we do put out
- 4 a delivery reliability report to our contractors.
- 5 Doesn't -- does look at delivery capabilities,
- 6 expectations in the long term, and it also looks at
- 7 specific year types, including the dry year sequence.
- 8 MR. PORGANS: I'm asking you in acre feet, do
- 9 you have an idea from that period that you reference
- 10 today, 2014, how much water the project delivered as
- 11 opposed -- I'm sorry. If I'm -- if he can't answer,
- 12 that's fine. I already know the answer.
- 13 In those four years -- and thank you for your
- 14 account -- but you didn't give me acre feet percentage
- 15 of what they wanted, not that you could provide.
- 16 There's a big difference.
- 17 4 million you don't have to provide because
- 18 you don't have it. That's what I'm asking.
- 19 MS. RIDDLE: He's asking for the acre foot
- 20 amount, not the percentages.
- 21 CO-HEARING OFFICER DODUC: And the answer that
- 22 Mr. Leahigh provided in percentages could be calculated,
- 23 based on my understanding, a 4 million acre feet
- 24 contractual amount.
- 25 WITNESS LEAHIGH: That's correct.

- 1 CO-HEARING OFFICER DODUC: Yes. So the
- 2 calculations are possible.
- 3 Mr. Porgans, I need you to wrap up the
- 4 cross-examination. What is your remaining question?
- 5 MR. PORGANS: Remaining question is: Is the
- 6 Department of Water Resources involved in water
- 7 transfers across the Delta to contractors or to others
- 8 in Southern California for the State Water Project
- 9 facilities?
- 10 WITNESS LEAHIGH: I'm sorry. I'm having a
- 11 hard time hearing you.
- 12 MR. PORGANS: The question is: Is the
- 13 Department of Water Resources involved in any large
- 14 water transfers to your knowledge?
- 15 WITNESS LEAHIGH: In drier years, we often
- 16 convey water for third parties to supplement the low --
- 17 our project allocations that occur in those dry years.
- 18 MR. PORGANS: Do you know how much water you
- 19 push through, for example, for the Yuba County Water
- 20 Agency? Do you know how much water you deliver them
- 21 annually?
- 22 MS. RIDDLE: How much water was delivered --
- 23 did you have a time period, Mr. Porgans?
- MR. PORGANS: That's in one of my exhibits
- 25 that shows the time period from 2010 to 2014 -- how much

- 1 water was transferred during that time period.
- 2 WITNESS LEAHIGH: Yeah. I don't have the
- 3 exact numbers, but there's various components to that
- 4 Yuba long-term transfer agreement.
- 5 And the first component is essentially
- 6 60,000 acre feet, which if we have the capacity to move
- 7 that water, we would move. So that would be averaged to
- 8 drier years. We might have that capability.
- 9 In drier years, there's additional components
- 10 that would be part of that transfer program.
- 11 And I'm not sure of the exact -- exact amounts
- 12 during that period, but could very well -- for that
- 13 program -- could very well have been over -- well over
- 14 100,000 acre feet -- I don't know -- 150,000. I'm --
- 15 just ballpark.
- 16 MR. PORGANS: Okay. I'm not going to badger
- 17 him because I already have the answer. I'll submit it
- 18 in my case in chief. Okay.
- 19 On this last page, were you familiar with the
- 20 environmental water account that the Department of Water
- 21 Resources managed to purchase water for fish between
- 22 2002 to 2007?
- 23 CO-HEARING OFFICER DODUC: He's asking about
- 24 the environmental water account.
- 25 And your final question with respect to the

- 1 environmental water account, Mr. Porgans?
- 2 MR. PORGANS: Yeah. For everybody's sake,
- 3 forgive me if I stressed anybody out. That wasn't my
- 4 intention.
- 5 So, anyway, can you answer the question
- 6 related --
- 7 (Reporter request for clarification.)
- 8 MS. RIDDLE: Are you familiar with the
- 9 environmental water account from 2002 to 2007?
- 10 WITNESS LEAHIGH: Yes.
- 11 MR. PORGANS: Do you have any idea how much
- 12 water was purchased -- how much money was spent for
- 13 water --
- MS. RIDDLE: How much money was spent and how
- 15 much water was purchased as part of the environmental
- 16 water account?
- 17 WITNESS LEAHIGH: I don't know the specifics.
- 18 I don't know the amounts of money that was
- 19 spent. I do know generally they were a big player as
- 20 far as water transfers were concerned in that period.
- 21 And, in fact, the Yuba core water was one component of
- 22 the environmental water account. So that, in fact, that
- 23 C1, that first component, 60,000 acre feet, was kind of
- 24 a base of supply for the environmental water account.
- 25 But there were -- there were additional transfers that

- 1 were made available for the environmental water account
- 2 during that period as well.
- 3 MR. PORGANS: And you don't know --
- 4 WITNESS LEAHIGH: I don't know the specifics
- 5 sitting here.
- 6 MR. PORGANS: Okay.
- 7 CO-HEARING OFFICER DODUC: Okay. Thank you.
- 8 With that, I'm going to ask you to close your
- 9 cross-examination. Hold on a second.
- 10 And, Mr. Porgans, I stand corrected. Under
- 11 Part I you are not presenting a case in chief; however,
- 12 we will see you for rebuttal.
- 13 MR. PORGANS: I appreciate that. And I have
- 14 to tell you my main comment for everyone's interest --
- 15 CO-HEARING OFFICER DODUC: Thank you.
- MR. PORGANS: This is important.
- 17 CO-HEARING OFFICER DODUC: This is not the
- 18 time for making comments --
- MR. PORGANS: This is about health.
- 20 CO-HEARING OFFICER DODUC: We will hear from
- 21 you when you present your rebuttal. And I hope you feel
- 22 better. Thank you, Mr. Porgans.
- MR. PORGANS: Thank you.
- 24 CO-HEARING OFFICER DODUC: At this point,
- 25 Mr. Mizell, do you have any redirect?

1	MR. MIZELL: No.
2	CO-HEARING OFFICER DODUC: Thank you.
3	In that case, we are done with these
4	witnesses, this panel. Thank you, all. We will resume
5	at 9:00 o'clock at Tuesday with the engineering team.
6	MR. MIZELL: Thank you.
7	CO-HEARING OFFICER DODUC: Thank you.
8	(Whereupon, at 4:52 p.m. the proceedings
9	were concluded.)
10	* * * *
11	
12	
13	
14	
15	
16	
17	
18	
19	
20	
21	
22	
23	
24	
25	

1						
2	CERTIFICATE OF REPORTER					
3						
4	I, MEGAN ALVAREZ, a Certified Shorthand					
5	Reporter, hereby certify that the foregoing proceedings					
6	were taken in shorthand by me at the time and place					
7	therein stated, and that the said proceedings were					
8	thereafter reduced to typewriting, by computer, under my					
9	direction and supervision;					
10	And I further certify that I am not of counsel					
11	or attorney for either or any of the parties to said					
12	hearing nor in any way interested in the outcome of the					
13	cause named in said caption.					
14						
15	DATED:					
16						
17						
18	MEGAN F. ALVAREZ RPR, CSR 12470					
19	KIN, CON 12470					
20						
21						
22						
23						
24						
25						