1	BEFORE THE
2	CALIFORNIA STATE WATER RESOURCES CONTROL BOARD
3	
4	CALIFORNIA WATERFIX WATER) RIGHT CHANGE PETITION HEARING)
5	RIGHT CHANGE PETITION HEARING)
6	JOE SERNA, JR. BUILDING
7	CALIFORNIA ENVIRONMENTAL PROTECTION AGENCY
8	COASTAL HEARING ROOM
9	1001 I STREET
LO	SECOND FLOOR
1	SACRAMENTO, CALIFORNIA
L2	
L3	PART 2
L4	
L5	Monday, March 12, 2018
L6	9:30 a.m.
L7	
18	Volume 13
L9	Pages 1 - 254
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22	
23	Reported By: Candace Yount, CSR No. 2737, RMR, CCRF
24	Certified Realtime Reporter
25	Computerized Transcription By Eclipse
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1	APPEARANCES		
2	CALIFORNIA WATER RESOURCES BOARD		
3	Division of Water Rights		
4	Board Members Present:		
5	Tam Doduc, Co-Hearing Officer Felicia Marcus, Chair & Co-Hearing Officer		
6			
7	Staff Present:		
8	Andrew Deeringer, Senior Staff Attorney		
9	Conny Mitterhofer, Supervising Water Resource Control Engineer		
10	-		
11	PART 2		
12	For Petitioners:		
13	California Department of Water Resources:		
14 15	Jolie-Anne Ansley Cathy Cavanaugh		
16	The U.S. Department of the Interior:		
17	Amy L. Aufdemberge, Esq.		
18	INTERESTED PARTIES:		
19	For San Luis & Delta-Mendota Water Authority:		
20	Daniel J. O'Hanlon Rebecca R. Akroyd		
21	For Grassland Water District:		
22	Ellen Wehr		
23	TITCH NCHI		
24			
25			

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1	APPEARANCES (Continued)		
2	INTERESTED PARTIES (Continued):		
3	For County of San Joaquin, San Joaquin County Flood		
4	Control and Water Conservation District, and Mokelumne River Water and Power Authority:		
5	Thomas H. Keeling		
6	For California Water Research:		
7	Deirdre Des Jardins		
8	For The Environmental Justice Coalition for Water, Islands, Inc., Islands, Inc., Local Agencies of the North Delta, Bogle Vineyards/Delta Watershed Landowner		
10	Coalition, Diablo Vineyards and Brad Lange/Delta Watershed Landowner Coalition, Stillwater		
11	Orchards/Delta Watershed Landowner Coalition, Brett G. Baker and Daniel Wilson, SAVE OUR SANDHILL CRANES,		
12	Friends of Stone Lakes National Wildlife Refuge, The County of Yolo:		
13	Osha Meserve		
14 15	Agency (Delta Agencies), Lafayette Ranch, Heritage		
16 17	Dean Ruiz, Esq.		
18	For California Sportfishing Protection Alliance (CSPA) California Water Impact Network (C-WIN), and		
19	AquAlliance:		
20	Michael Jackson		
21	For Restore the Delta:		
22	Tim Stroshane		
23	For Sacramento County Water Agency, Glenn-Colusa Irrigation District, Biggs-West Gridley Water District Carmichael Water District as well as Placer County		
24	Water Agency and the County of Sacramento:		
25	Aaron Ferguson		

1	APPEARANCES (Continued)
2	<pre>INTERESTED PARTIES (Continued):</pre>
3	For State Water Contractors:
4	Stefanie Morris
5	
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- 1 Monday, March 12, 2018 9:30 a.m.
- 2 PROCEEDINGS
- 3 ---000---
- 4 CO-HEARING OFFICER DODUC: Good morning
- 5 everyone. Welcome back. I see that you've all sprung
- 6 ahead one hour.
- 7 Welcome back to the Water Right Change
- 8 Petition for the California WaterFix Project.
- 9 I am Tam Doduc. Soon to be joining me to my
- 10 right will be Board Chair and Co-Hearing Officer
- 11 Felicia Marcus. And to my far right is Board Member
- 12 Dee Dee D'Adamo.
- To my right are Andrew Deeringer and Conny
- 14 Mitterhofer; right? Not expecting anyone else.
- We're also being assisted by Mr. Baker and
- 16 Miss Perry today.
- 17 Before we resume cross-examination of this
- 18 panel, a couple housekeeping matters that I have, then
- 19 anything else that you have.
- 20 First, a reminder that we will be taking a
- 21 later but longer lunch break today, from 1:00 to 2:30,
- 22 or thereabouts.
- 23 And on Wednesday, we will be adjourning early,
- 24 so we'll be working through lunch but we'll be
- 25 adjourning around 1 o'clock or thereabouts.

I have an estimated four to five hours left

- 2 for cross-examination of this panel. As always,
- 3 though, I encourage everyone to be efficient, to not
- 4 duplicate questions, and perhaps we might even move
- 5 faster.
- 6 And my understanding -- and Miss Wehr is
- 7 here -- is, after this panel, we will hear from
- 8 Grasslands Water District, first with your Opening
- 9 Statement, and then your witnesses Ortega and Hansen?
- 10 MS. WEHR: Yes. Good morning.
- 11 We don't have an Opening Statement but those
- 12 witnesses will be available.
- On Friday, I filed a motion to move
- 14 Dr. Petrie's testimony to the 16th, this Friday.
- 15 Unfortunately, I heard yesterday that Dr. Petrie has
- 16 secured a long-sought medical appointment that date.
- 17 And so I'd like your permission to refile my motion to
- 18 move his testimony even further into the future.
- 19 I apologize. Dr. Petrie travels a lot
- 20 internationally for his job. He's neither an employee
- 21 of Grassland Water District nor a paid consultant. And
- 22 I believe his testimony will be unique to this Board on
- 23 the impacts of potential reductions of Refuge water
- 24 supply to avian species.
- 25 I'd like to file the motion to provide the

- 1 parties any -- any opportunity to object to moving his
- 2 testimony to the 26th -- Monday, the 26th.
- 3 CO-HEARING OFFICER DODUC: It's our practice
- 4 to not provide a guaranteed date. We will see how
- 5 things go along. Assuming that no one objects to your
- 6 request, we will just take things as they go along.
- 7 MS. WEHR: I understand. Thank you very much.
- 8 CO-HEARING OFFICE DODUC: Mr. Keeling.
- 9 I'm sorry. Before Mr. Keeling begins,
- 10 Miss Wehr, let me make sure I understand:
- 11 You submitted a written Opening Statement but
- 12 you will not be providing any verbal Opening Statement.
- 13 MS. WEHR: Let me confirm: I am happy to --
- 14 CO-HEARING OFFICE DODUC: I'm not encouraging
- 15 you, but just to confirm.
- 16 MS. WEHR: And I apologize. This is -- is our
- 17 first time participating.
- 18 If it's helpful to the Board to summarize our
- 19 Opening Statement in words, we're happy to do so.
- 20 CO-HEARING OFFICE DODUC: We have it in
- 21 writing. We've read it. There is no need if you don't
- 22 feel the urge to.
- MS. WEHR: I will submit it on the papers.
- 24 Thank you.
- 25 CO-HEARING OFFICE DODUC: Thank you.

- 1 Mr. Keeling.
- 2 MR. KEELING: Good morning. Tom Keeling for
- 3 the San Joaquin County Protestants.
- 4 I wanted to give the Hearing Officers and the
- 5 parties a heads-up on a scheduling issue that I think
- 6 we can resolve with respect to the third cluster of
- 7 witnesses, whom I assume will be up this week and maybe
- 8 into next week, for Sacramento County Water Agency,
- 9 Local Agencies of the North Delta, San Joaquin County,
- 10 et cetera, South Delta Water Agency.
- 11 And that is, we have four panels. The third
- 12 panel consists of a single witness, Dr. Jeffrey
- 13 Michael. And because of some scheduling issues, we
- 14 want to flip the -- the third and fourth panels so that
- 15 Dr. Michael can go after the panel that begins with
- 16 Lambie, Tootle, Foglia, et al.
- 17 CO-HEARING OFFICE DODUC: All right.
- 18 MR. KEELING: Okay. I appreciate your
- 19 accommodation.
- 20 CO-HEARING OFFICE DODUC: I assume there's no
- 21 objection, and we will proceed that way.
- MR. KEELING: Thank you.
- 23 CO-HEARING OFFICE DODUC: Miss Des Jardins.
- 24 MS. DES JARDINS: I wanted to ask the Chair
- 25 about the statement that you do not provide dates for

- 1 testimony.
- I have witnesses I want to -- I want to
- 3 subpoena from Department of Fish and Wildlife, and I
- 4 can do that for a range of dates, if necessary.
- 5 So, is that applicable to the -- the
- 6 subpoenaed witnesses from CDFW?
- 7 CO-HEARING OFFICE DODUC: I'm sorry. You are
- 8 what?
- 9 MS. DES JARDINS: I'm . . .
- 10 CO-HEARING OFFICE DODUC: Asking for a range
- 11 of dates.
- MS. DES JARDINS: No, no. I had earlier asked
- 13 for a date certain that I might call those witnesses to
- 14 appear on. That was specified in -- sufficiently in
- 15 advance that I could issue a subpoena.
- If, in fact, it's not the Board's -- the
- 17 Hearing Officers' practice or the Board's practice to
- 18 provide a date certain, even for subpoenaed witnesses,
- 19 I can subpoena them for a range of dates. I just
- 20 prefer to disrupt their schedules as little as
- 21 possible.
- MR. DEERING: So, if I understand correctly
- 23 the issue that you're referencing, is that subpoenas
- 24 ordinarily require that the form specify a date --
- MS. DES JARDINS: Yes.

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1 MR. DEERING: -- for the subpoenaed witness --
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- 2 MS. DES JARDINS: And -- And --
- 3 MR. DEERINGER: -- to appear?
- 4 MS. DES JARDINS: And CDFW, when I did a -- a
- 5 Notice to them specifically objected that there weren't
- 6 dates specified on my Notice to them.
- 7 So they're -- they're requesting that I serve
- 8 the subpoenas directly on the CDFW employees, and so
- 9 I'm going to do that.
- 10 MR. DEERING: That -- So this is an issue that
- 11 we anticipated as soon as we found out that some
- 12 parties were going to be subpoenaing witnesses
- 13 especially from non-parties.
- 14 I think we're still formulating how we want to
- 15 approach that but, for the purposes of filling out the
- 16 form, I would say go ahead and either just include the
- 17 order of proceeding as an attachment and the -- with
- 18 the hearing dates --
- MS. DES JARDINS: Okay.
- 20 MR. DEERING: -- so the schedule the
- 21 hearing -- as a placeholder. And then, you know, you
- 22 can anticipate that a party like CDFW, or whoever's on
- 23 the receiving end of the subpoena, is going to object
- 24 based on lack of specificity.
- 25 And we're going to have to work out amongst

- 1 ourselves, you, the subpoenaed party and us how to
- 2 address this lack of specificity. But it is something
- 3 that we're willing to work with you and the subpoenaed
- 4 party to address.
- 5 But, unfortunately, this isn't something that
- 6 we can deal with at -- at this point in the hearing,
- 7 but it's something that we will follow up with you
- 8 about.
- 9 MS. DES JARDINS: Thank you. That -- I'll do
- 10 that.
- I have a second matter.
- 12 I did some research over the weekend on the
- 13 Hearing Chair's reconciliation of the two evidentiary
- 14 statutes governing this proceeding, Evidence Code 801
- 15 to 805, and Government Code 11513.
- And it became clear that the reconciliation
- 17 was contrary to California's canons of statutory
- 18 construction which have been held to apply to the
- 19 interpretation of agency regulations.
- 20 This was California Drive-in Restaurant
- 21 Association vs. Clark (1923), 22 Cal. 2d 287, 292.
- 22 I found it a particularly clear discussion in
- 23 the ruling of Hobdy vs. Hodby, 20 Cal Reporter 3 -- 3d
- 24 104, 109 Cal. App. (2004).
- 25 Hobdy vs. Hodby stated (reading):

Τ.	we do not determine the meaning of
2	a statute from a single word or sentence.
3	Instead, we construe the words and
4	sentences in context and in the light of
5	the statutory scheme. In reconciling two
6	inconsistent statutes, a specific statute
7	is properly treated as an exception to a
8	more generally one. Finally, a statute
9	should be construed to avoid implied
10	repeal of another statute."
11	I omitted several citations in this quote.
12	The Hearing Chair's oral ruling on Friday
13	implied that this hearing is not governed by Evidence
14	Code 801 and 802 but only by Government Code 11513, and
15	I believe this was a clear error of law based on this
16	research.
17	For this reason, I'm making a standing
18	objection to the oral ruling on Friday. And I am also
19	making a standing objection to the Hearing Chair's
20	striking my objections and ruling that Motions for
21	Reconsiderations are not allowed.
22	While I appreciate the Hearing Chair's efforts

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to run an efficient hearing, the Friday hearing ruling

threw the baby out with the bath water. Striking the

objection and refusing reconsideration precludes a fair

23

24

25

- 1 trial under Section 1094.5 of the Code of Civil
- 2 Procedure.
- 3 It is also a violation of the due process
- 4 right to freedom from arbitrary adjudicative
- 5 procedures, which was decided by the Supreme Court in
- 6 People vs. Ramirez (1979), 25 Cal. 3d 260, 268 to a
- 7 269.
- 8 And I thank the Chair for receiving this
- 9 objection. I'm making -- These are both continuing
- 10 objections.
- 11 Thank you.
- 12 CO-HEARING OFFICE DODUC: Already added to the
- 13 list.
- 14 Anyone else?
- 15 All right. I forgot to do my usual three very
- 16 important announcements.
- 17 Please take a moment and identify the exit
- 18 closest to you. In the event of an emergency, an alarm
- 19 will sound. We will evacuate using the stairs, not the
- 20 elevators, down to the first floor and cross to the
- 21 street -- cross to the park across the street.
- 22 If you're not able to use the stairs, please
- 23 flag down one of the fluorescent orange colored-wearing
- 24 people and they will direct you into a protective area.
- 25 Secondly, this is being recorded and

- 1 Webcasted, so please speak into the microphone and
- 2 begin by stating your name and your affiliation.
- 3 Our court reporter is back. Please make
- 4 arrangements with her directly if you would like a copy
- 5 of the transcript sooner than we would provide one,
- 6 which would be upon the conclusion of Part 2.
- 7 And, finally and most importantly, please take
- 8 a moment and check to make sure that all your
- 9 noise-making devices are placed on silent, vibrate, do
- 10 not disturb.
- 11 All right. With all those excitement out of
- 12 the way, we will now turn to Miss Meserve for her
- 13 cross-examination of this panel.
- 14 MS. MESERVE: Good morning, Madam Chair and
- 15 everyone.
- 16 My name is Osha Meserve. I'm with Local
- 17 Agencies of the North Delta, et al., Group 19 and
- 18 others.
- 19 I have questions for this panel, primarily for
- 20 Mr. Gutierrez and Mr. -- Dr. Shires.
- 21 The questions include questions about the
- 22 District's contracts, the acreage served, the cropping
- 23 patterns, and the desired deliveries from this -- the
- 24 Petition Project.
- 25 In addition to -- With respect to Dr. Shires,

1	jobs, obesity, and the District's response to
2	regulatory restrictions.
3	CO-HEARING OFFICE DODUC: Thank you.
4	Please begin, Miss Meserve.
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2	FRANCES MIZUNO,
3	JOSE GUTIERREZ and
4	MICHAEL SHIRES,
5	called as witnesses by the San Luis
6	Delta-Mendota Water Authority and Westlands
7	Water District, having previously been duly
8	sworn, were examined and testified further as
9	follows:
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1	CROSS-EXAMINATION	BY

- MS. MESERVE: And starting with Mr. Gutierrez,
- 3 to begin with, about the Westlands contract.
- 4 On Page 4 of your testimony, which is WWD-4 --
- 5 15, Lines 16 through 19, Mr. Gutierrez, you reference
- 6 the 1963 water contract.
- 7 Isn't it true that that contract from 1963
- 8 expired in 2007?
- 9 WITNESS GUTIERREZ: I don't know that.
- 10 MS. MESERVE: Let's see. If we could go
- 11 to . . . to LAND-228, which is the Barcellos judgment.
- 12 This is on the -- the stick that I gave
- 13 Mr. Baker.
- 14 LAND-228 is the Barcellos judgment that's
- 15 referenced in your testimony on Page 4, Line 22.
- 16 (Exhibit displayed on screen.)
- 17 MS. MESERVE: And if you could scroll down,
- 18 that judgment confirms --
- 19 (Exhibit displayed on screen.)
- MS. MESERVE: Whoops. Up on the first page.
- 21 (Exhibit displayed on screen.)
- 22 MS. MESERVE: -- that it goes through 2007.
- 23 Are -- Are you familiar with that, since you
- 24 cited it in your testimony, Mr. Gutierrez?
- 25 WITNESS GUTIERREZ: That the contract ran

- 1 through 2007 or that the Barcellos agreement ran
- 2 through 2007?
- 3 MS. MESERVE: This is the Barcellos judgment
- 4 that's referenced on Line 22, which is just referring
- 5 back to the contract.
- Do you see that, where it says "through 2007"?
- 7 WITNESS GUTIERREZ: Yes.
- 8 MS. MESERVE: And then on -- at the bottom of
- 9 Page 4, you mention some renewal agreements with
- 10 Reclamation that last two or possibly four years.
- 11 And then you note on Line 28 of Page 4, that
- 12 the last contract expired on February 28th of 2018.
- 13 Does Westlands have a water contract for CVP
- 14 water right now?
- 15 WITNESS GUTIERREZ: Yes.
- MS. MESERVE: Has there been an -- an
- 17 additional interim renewal?
- 18 WITNESS GUTIERREZ: Yes.
- 19 MS. MESERVE: And was that subsequent to the
- 20 submission of your testimony in November?
- 21 WITNESS GUTIERREZ: Yes.
- 22 MS. MESERVE: And what is the end date of that
- 23 contract?
- 24 WITNESS GUTIERREZ: I believe it is
- 25 February 28th of 2020.

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1 Actually, it could be February 29th, 2020.
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- 2 MS. MESERVE: Oh, it may be leap year.
- 3 WITNESS GUTIERREZ: Yeah.
- 4 MS. MESERVE: Thank you.
- 5 Now, if we could just look at the acres served
- 6 for a moment here.
- 7 WITNESS GUTIERREZ: On which page?
- 8 MS. MESERVE: I would like to look at
- 9 LAND-230, which is one of the exhibits I provided this
- 10 morning, which is the Public Law 86-488.
- 11 (Exhibit displayed on screen.)
- 12 MS. MESERVE: And according to the -- Are you
- 13 familiar at all with the Public Law that formed the --
- 14 the district?
- 15 WITNESS GUTIERREZ: I -- I mean, I've seen
- 16 reference to it. I'm not intimately familiar with it.
- 17 MR. O'HANLON: I'm going to object belatedly
- 18 that the question mischaracterizes the statute that --
- 19 Miss Meserve said it formed the District. This is a
- 20 Federal statute authorizing the San Luis.
- 21 MS. MESERVE: Thank you for that
- 22 clarification.
- 23 And in the top part of that -- the fourth line
- 24 down, do you see, Mr. Gutierrez, where it says
- 25 (reading):

```
". . . For . . . purposes (sic) of
1
 2
             furnishing . . . approximately
             500,000 acres of land . . . "
 3
             WITNESS GUTIERREZ: Yes.
             MS. MESERVE: Now, on Page 4, Line 19 --
 5
 6
             (Exhibit displayed on screen.)
 7
             MS. MESERVE: -- you -- you state that the
    legislature in California enacted the merger law which
 8
 9
    expanded the District by 200,000 acres.
             But this Congressional authorization appearing
10
11
    in LAND-230 only mentions 500,000 acres; isn't that
12
   correct?
13
             WITNESS GUTIERREZ: Is it correct that the
14
   merger law expanded Westlands? Or is it correct that
15
    that says 500,000?
             MS. MESERVE: My question is just that the --
16
17
    the -- the Congressional -- the Public Law 86-488
18
   referenced here on the screen only mentions 500,000
19
   acres.
20
             WITNESS GUTIERREZ: That's what I see on the
21
    screen, yes.
             MS. MESERVE: And if we could look briefly at
22
23
   LAND-234, which is --
24
             (Exhibit displayed on screen.)
25
             MS. MESERVE: This is the feasibility report
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1 from 1956 that led to some of these documents we just

- 2 looked at.
- 3 And just looking at the highlighted language.
- 4 (Exhibit displayed on screen.)
- 5 MS. MESERVE: Can you -- Are you familiar with
- 6 the fact the feasibility report only identified
- 7 399,000 acres of land that would be served by the
- 8 Project?
- 9 WITNESS GUTIERREZ: No, I was not aware of
- 10 that.
- MS. MESERVE: And now could we look at
- 12 Westlands Water District map -- or Exhibit Number 5.
- 13 (Exhibit displayed on screen.)
- MS. MESERVE: And this is the map which shows
- 15 Westlands and some of the other San Luis member
- 16 agencies.
- 17 And, Mr. Gutierrez, do you believe that the
- 18 area shown in blue there for Westlands is consistent
- 19 with the service area that we just looked at under
- 20 PL 86-488 in terms of acres?
- 21 WITNESS GUTIERREZ: No.
- MR. O'HANLON: I'm going to object to the
- 23 question as compound and ambiguous.
- 24 CO-HEARING OFFICE DODUC: Miss Meserve, could
- 25 you ask it again?

```
1 MS. MESERVE: Sure.
```

- 2 Mr. Gutierrez, do you believe that the service
- 3 area shown in blue there on WWD-5 is the same as the
- 4 Congressionally-authorized service area that we looked
- 5 at in PL 86-488 in terms of acres?
- 6 MR. O'HANLON: Objection: Lacks foundation.
- 7 There's been no -- no estimate established
- 8 that Congress designated any particular service area.
- 9 CO-HEARING OFFICE DODUC: Miss Meserve, what
- 10 are you trying to get at here?
- MS. MESERVE: What I am exploring is the
- 12 difference in service area authorized by Congress
- 13 versus the service area that is claimed in WWD-5 and
- 14 elsewhere in the witness' testimony.
- 15 CO-HEARING OFFICE DODUC: Can you put up
- 16 something that -- that demonstrates what you believe
- 17 was authorized by Congress, or is this it?
- 18 MS. MESERVE: Certainly. We could look at --
- 19 One moment.
- 20 LAND-233 is from the 1977 --
- 21 (Exhibit displayed on screen.)
- 22 MS. MESERVE: -- San Luis Task Force.
- 23 Are you familiar at all, Mr. Gutierrez, with
- 24 this report?
- 25 WITNESS GUTIERREZ: No.

- 1 MS. MESERVE: And there is a map on the
- 2 following two pages down.
- 3 (Exhibit displayed on screen.)
- 4 MS. MESERVE: And perhaps the witness does not
- 5 know, which is fine.
- 6 But can you tell, Dr. -- Mr. Gutierrez: Is
- 7 this yellow area perhaps part of the additional acreage
- 8 that may go beyond that initial about 400,000 acres
- 9 from the documents we looked at previously?
- 10 MR. O'HANLON: Objection: Lacks foundation.
- 11 The witness isn't -- has testified he's never
- 12 seen this -- he hasn't seen this report, is not
- 13 familiar with it. And the conclusions in the -- in the
- 14 question, there's been no foundation this witness has
- 15 any knowledge of that.
- 16 CO-HEARING OFFICE DODUC: Sustained.
- 17 MS. MESERVE: Under the Interim Service
- 18 Contracts, Mr. Gutierrez, that we were discussing,
- 19 isn't it true that they are subject to meeting the
- 20 water quality standards and protection of Delta
- 21 outflows and beneficial uses?
- 22 WITNESS GUTIERREZ: Who are you referring to
- 23 is responsible?
- MS. MESERVE: You mention the interim
- 25 contracts and in testimony just now you mentioned an

- 1 extension.
- 2 Are you aware that those contracts require the
- 3 Bureau to continue to meet water quality standards and
- 4 protection of beneficial uses?
- 5 MR. O'HANLON: Objection: Misstates the
- 6 agreement -- which we don't even have in front of us --
- 7 that it requires Reclamation to -- to meet water
- 8 quality standards. The contract does.
- 9 CO-HEARING OFFICE DODUC: Miss Meserve, do you
- 10 wish to lay some foundation?
- 11 MS. MESERVE: I think I'd better keep moving.
- 12 It would probably take too much time.
- 13 CO-HEARING OFFICE DODUC: I mean, I'm always
- 14 encouraging people to be efficient, but if it's a
- 15 critical point for you . . .
- MS. MESERVE: One moment.
- 17 Are you familiar at all with the Coordinated
- 18 Operations Act of 1986, Mr. Gutierrez?
- 19 WITNESS GUTIERREZ: Coordinated Operations
- 20 Act?
- MS. MESERVE: Yes.
- 22 WITNESS GUTIERREZ: No.
- 23 MS. MESERVE: You are familiar, however, with
- 24 the fact that there are water quality standards in the
- 25 Delta that -- to which exports are the subject.

- 1 WITNESS GUTIERREZ: Yes.
- MS. MESERVE: And so the Westlands' contracts,
- 3 in your opinion, would be subject and limited by those
- 4 same restrictions; correct?
- 5 MR. O'HANLON: Objection: Calls for legal
- 6 conclusion; lacks foundation.
- 7 CO-HEARING OFFICE DODUC: If there are water
- 8 quality standards to which exports are limited, and
- 9 exports limitations affect your deliveries, which logic
- 10 indicate that water quality standards -- that your
- 11 deliveries are affected by water quality standards?
- 12 WITNESS GUTIERREZ: I -- I would agree with
- 13 that, but I'm not -- I don't think that was the
- 14 question.
- 15 CO-HEARING OFFICE DODUC: Miss Meserve, did I
- 16 totally misread your questioning?
- MS. MESERVE: I thought you -- Yes, you have
- 18 the correct question.
- 19 CO-HEARING OFFICE DODUC: So objection
- 20 overruled.
- 21 Please answer.
- 22 WITNESS GUTIERREZ: Can you restate the
- 23 question, please.
- MS. MESERVE: Shall you or shall I?
- 25 CO-HEARING OFFICE DODUC: Please do before I

- 1 get accused of playing attorney again.
- 2 MS. MESERVE: If there are water quality
- 3 standards that apply to exports in the Delta, the
- 4 District's contracts would also be subject to those
- 5 standards; correct?
- 6 MR. O'HANLON: I'm going to object -- I'm
- 7 sorry -- object again. The problem with the question
- 8 is that she's talking about the contract being subject
- 9 to standards.
- 10 Exports are certainly subject to standards.
- 11 Ultimate deliveries are certainly subject to standards.
- 12 CO-HEARING OFFICE DODUC: Yes.
- 13 MR. O'HANLON: The way she's phrasing the
- 14 question is, it's contract that are the standards.
- 15 CO-HEARING OFFICE DODUC: Could you replace
- 16 the word "contract" with something else?
- 17 MS. MESERVE: With -- The delivery of the
- 18 allocations and deliveries to Westlands are subject to
- 19 water quality standards in the Delta; aren't they?
- 20 WITNESS GUTIERREZ: Yes.
- MS. MESERVE: Now, I'll move on to some
- 22 questions about the types of crops grown.
- On Page 15 of your testimony, Mr. Gutierrez,
- 24 Lines 11 through 17, you discuss the increase in
- 25 permanent crops in the District and the fact that they

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1 can't be fallowed.
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- 2 (Exhibit displayed on screen.)
- 3 MS. MESERVE: This -- Sorry. This would be
- 4 WWD-15, Page 23.
- 5 And --
- 6 (Exhibit displayed on screen.)
- 7 WITNESS GUTIERREZ: Which -- Which lines were
- 8 you referring to again?
- 9 MS. MESERVE: Let's see. It starts with
- 10 Line 10 on Page 23, and it talks about loss of
- 11 permanent crops.
- 12 WITNESS GUTIERREZ: Okay. Thank you.
- MS. MESERVE: Yes.
- 14 So -- And you note here on Lines 14 and 15
- 15 that permanent crops can typically use more water,
- 16 looks like up to about twice as much water, according
- 17 to your testimony, as the crops that were in place
- 18 prior to the permanent crops.
- 19 Is that what you're getting at in your
- 20 testimony?
- 21 WITNESS GUTIERREZ: Not exactly.
- MS. MESERVE: What -- What are you saying?
- 23 WITNESS GUTIERREZ: The -- The Lines, I guess,
- 24 13, 14 and 15 were -- I'm talking about the average
- 25 applied water rate in Westlands when you look at all

- 1 crops, all crops grown in Westlands, and the amount of
- 2 water applied in Westlands. If you just divide gross
- 3 volumes divided by gross acreage, the average
- 4 allocation in the summer between 2.3 to 2.5 acre-feet
- 5 per acre.
- 6 But then when you segregate the permanent
- 7 crops, like almonds, for example, the applied water
- 8 could be somewhere between three and a half, four and a
- 9 half, four acre-feet per acre for that specific crop
- 10 type.
- 11 MS. MESERVE: And with applied -- If -- If the
- 12 water is consumptively used, that water would be taken
- 13 up by the crop and wouldn't be available for recharge
- 14 or any other purpose; correct?
- 15 WITNESS GUTIERREZ: That's not the intended
- 16 use of the irrigation water. Obviously, when you apply
- 17 water, some of that area does move beyond the roots in
- 18 a minimal amount.
- 19 You might be applying 15 percent more water.
- 20 That's why irrigation efficiencies might be about
- 21 85 percent in Westlands.
- 22 MS. MESERVE: And, then, using your numbers
- 23 with a midpoint of the water demand of 4.25 acre-feet
- 24 per year, just going between the two numbers in give on
- 25 Line 15, if -- Sorry.

1 If we could pull up LAND-232, which is on the

- 2 thumb drive, first.
- 3 (Exhibit displayed on screen.)
- 4 MS. MESERVE: This is the permanent crop
- 5 detail from the Westlands Water District website that I
- 6 pulled down.
- 7 And it's tracking your testimony,
- 8 Mr. Gutierrez.
- 9 Do you see there, if you look at the far left
- 10 column in 2005, Westlands had about 88,000 acre-feet of
- 11 permanent tree -- permanent crops, and then you can see
- 12 by 2017, it was up to about 192,000 crops.
- 13 Is that consistent with your understanding?
- 14 WITNESS GUTIERREZ: I -- I mean, I -- This
- 15 doesn't look like a document that Westlands has
- 16 prepared and put on our website. I'm assuming this
- 17 information was taken from our crop data.
- MS. MESERVE: Yes, it was.
- 19 I -- I believe I got it right off the
- 20 Westlands website, and if and when I submit it into
- 21 evidence, I would add the URL to the bottom of that,
- 22 and it certainly can be objected to if I can't
- 23 authenticate it.
- 24 But, just for purposes of our discussion, if
- 25 this is correct.

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1 Now, going back to your numbers on Line 15 of
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- 2 Page 23 in your testimony, if, say, there was 4.25
- 3 acre-feet average demand from this addition of
- 4 102,000 acres of permanent crops over the course of the
- 5 time period shown on this, then that hardened demand
- 6 would be around 433,000 acre-feet of water per year;
- 7 wouldn't it, Mr. Gutierrez?
- 8 WITNESS GUTIERREZ: I mean, your math is --
- 9 multiplication is probably correct.
- 10 But in my testimony, the example that I gave
- 11 for the 4 to 4 and a half acre-feet was specific to
- 12 permanent crops such as almonds.
- So if you look at grapes, for example, the
- 14 applied water rate for grapes might be about 2 to 2 and
- 15 a half acre-feet per acre.
- 16 And, again, these are estimates and ranges.
- 17 Every farmer is different in their efficiencies, and
- 18 some might be more month efficient, some might be
- 19 slightly less efficient.
- 20 So that 4 -- Again, that 4 and 4 and a half
- 21 would not be a general application rate used for each
- 22 of these crop types.
- 23 So I -- I don't think that map works out for
- 24 this example.
- 25 MS. MESERVE: So, in general, though, the

- 1 addition of permanent -- acres of permanent crops in
- 2 the District would, in general, increase the water
- 3 demand under your example of these crops generally
- 4 requiring more water; isn't that true?
- 5 WITNESS GUTIERREZ: It depends if you're --
- 6 what types of crops you're converting.
- 7 If you're converting from tomatoes to, let's
- 8 say, grapes, then the applied water rate might be the
- 9 same.
- 10 If you're going from garlic or garbanzos to
- 11 almonds, then that would be a true statement.
- 12 But it really depends on the example that
- 13 you're -- you're providing or the types of crops that
- 14 you're comparing going from an annual to a permanent.
- MS. MESERVE: And, in your opinion, do you
- 16 believe that the addition of permanent crops over the
- 17 course of the time period shown in the table has
- 18 increased water demand in Westlands?
- 19 WITNESS GUTIERREZ: Not necessarily, because
- 20 what farmers often do, if they're converting to
- 21 permanent crops, often they'll set aside or fallow land
- 22 to shift that water supply to the permanent crops.
- 23 So the overall demand might stay more or less
- 24 the same on the mass balance, if you look at our
- 25 service area.

- 1 But the permanent crops need water every
- 2 single year, that's correct. But to accomplish that
- 3 balance of demand, farmers might fallow land to move
- 4 that water supply to the crops that need it on an
- 5 annual basis. Or they may choose not to grow crop --
- 6 crops that are annual crops in a water-short year.
- 7 MS. MESERVE: And have you yourself conducted
- 8 or observed an analysis of this very issue about
- 9 whether there has been an overall increase in demand or
- 10 not from this crop shifting?
- 11 WITNESS GUTIERREZ: I mean, we track permanent
- 12 crops. But I -- No, I have not looked at the
- 13 individual crop water demand on an annual basis for
- 14 this time period. I looked at the hardening of that
- 15 event, though.
- MS. MESERVE: Still on Page 23 of your
- 17 testimony on Page -- I'm sorry -- Line 11 and 12, you
- 18 state that the shift to permanent crops is a response
- 19 to the chronic shortage of water; is that correct?
- 20 WITNESS GUTIERREZ: Yes.
- 21 MS. MESERVE: Then on Page 17 and 18, you have
- 22 a table that shows allocations to the District ranging
- 23 from zero to 100 percent in various years; is that
- 24 correct?
- 25 WITNESS GUTIERREZ: Yes.

- 1 MS. MESERVE: If contract water can't be
- 2 provided in a given year, then isn't it a gamble to
- 3 have more permanent crops that can't be fallowed?
- 4 WITNESS GUTIERREZ: Not -- Not necessarily.
- 5 MS. MESERVE: And why not?
- 6 WITNESS GUTIERREZ: Because there are other
- 7 sources of water.
- 8 District staff on an annual basis procures
- 9 supplemental water for our water users. We also work
- 10 with the Authority to secure water for all the CVP
- 11 South-of-Delta Ex Service Contractors.
- 12 Water users individually will go out and
- 13 procure water on their own, also turn to groundwater
- 14 during times of water shortages to meet the crop water
- 15 demand.
- So to say it's -- it's a gamble, you might
- 17 think running a business is a gamble, but I think as
- 18 long as you have staff like Frances working for
- 19 South-of-Delta Ex Service Contractors, we're confident
- 20 we can go out and find some water for our water users.
- 21 MS. MESERVE: And just, again, on this
- 22 response to the chronic shortage:
- 23 Why is adding permanent crops a response to a
- 24 chronic shortage, in your opinion?
- 25 WITNESS GUTIERREZ: Because water has gotten

1 more expensive. And my understanding is that the only

- 2 way somebody can stay in business is when they're
- 3 selling higher-value crops.
- 4 So to pay for the water, you have to grow
- 5 higher-value crops. You're not going to be able to pay
- 6 for that water growing garbanzos or -- or garlic or
- 7 tomatoes. I mean, those commodity prices have gone
- 8 down. Even the permanent crops, the commodity prices
- 9 have come -- have come down, also.
- 10 But you might be able to make it growing
- 11 almonds and pistachios. At these water prices, you're
- 12 going to go out of business trying to survive off
- 13 garlic or pasture.
- MS. MESERVE: But, as you note, the permanent
- 15 crops can't be fallowed if the water doesn't become
- 16 available somehow.
- 17 WITNESS GUTIERREZ: That's right.
- 18 MS. MESERVE: Do you think that the historic
- 19 increase in permanent crops that we see in the table
- 20 increases pressure to divert water from the Delta to
- 21 fulfill the Westlands contract?
- 22 WITNESS GUTIERREZ: The increased pressure on
- 23 who?
- MS. MESERVE: Increased pressure on the
- 25 Central Valley Project and the regulators of the

- 1 Central Valley Project.
- 2 WITNESS GUTIERREZ: I don't know if I can
- 3 answer that question.
- 4 There's more pressure on me to go out and buy
- 5 water for my water users, that's for sure.
- 6 MS. MESERVE: And, then, does Westlands put
- 7 more pressure on other people to -- to get that water
- 8 as a result?
- 9 WITNESS GUTIERREZ: I mean, I think we're -- I
- 10 think we're always looking to operate the Projects to
- 11 provide -- provide supply; right? More or less, I
- 12 mean, I think we're always in favor of operating
- 13 projects to provide water South of Delta.
- MS. MESERVE: Going back to your testimony,
- 15 Mr. Gutierrez. On Page 15, Line 16, you mention
- 16 (reading):
- 17 ". . . The anticipated reduction in CVP
- 18 allocations (sic) from successive
- 19 regulatory decisions . . . "
- 20 So, you are concerned that deliveries from the
- 21 South Delta intakes may be further reduced; correct?
- 22 MR. O'HANLON: Objection: Mischaracterizes
- 23 the testimony.
- 24 The testimony is referring to anticipated
- 25 allocations going forward based on existing

- 1 regulations.
- 2 CO-HEARING OFFICE DODUC: Miss Meserve,
- 3 rephrase, please.
- 4 MS. MESERVE: So, are you concerned,
- 5 Mr. Gutierrez, about future reductions in allocations
- 6 that would reduce deliveries from the current South
- 7 Delta intakes?
- 8 WITNESS GUTIERREZ: Am I concerned? Yes.
- 9 MS. MESERVE: And on Page 21, Lines 9 and 10
- 10 of your testimony, you mention that the south -- that
- 11 the limits on South Delta exports (reading):
- ". . . Guarantee that" the plant --
- "Jones Pumping Plant . . . seldom
- 14 operates (sic) at maximum permitted
- 15 capacity."
- 16 Are you aware that there would be regulatory
- 17 limits placed on the proposed North Delta diversions
- 18 that are being discussed in this hearing?
- 19 WITNESS GUTIERREZ: No. Which -- Which North
- 20 of Delta diversions?
- 21 MS. MESERVE: The petitioned points of
- 22 diversion that are the subject of this hearing, the
- 23 California WaterFix.
- 24 WITNESS GUTIERREZ: Oh, okay. I'm sorry.
- 25 Am I aware that there would be --

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1 MS. MESERVE: Regulatory --
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- 2 CO-HEARING OFFICE DODUC: -- restrictions
- 3 placed on the California WaterFix diversions?
- 4 MS. MESERVE: Yes.
- 5 WITNESS GUTIERREZ: Like I said, I don't know
- 6 that for sure. I assume that's why we're here.
- 7 I don't know -- I guess I don't know what
- 8 those restrictions might be at this point.
- 9 MS. MESERVE: Have you heard, for instance, of
- 10 the minimum bypass flows, for instance, for the North
- 11 Delta diversions?
- 12 WITNESS GUTIERREZ: I've heard that term used,
- 13 yes.
- MS. MESERVE: And have you heard about the
- 15 requirements to meet D-1641 water quality standards for
- 16 the North Delta diversions?
- 17 WITNESS GUTIERREZ: That specifically? No.
- 18 MS. MESERVE: Have you heard of the pulse flow
- 19 protections for fish that are within some of the fish
- 20 permits that have been issued for California WaterFix?
- 21 WITNESS GUTIERREZ: No.
- 22 MS. MESERVE: Do you believe that the North
- 23 Delta diversions would operate at their maximum
- 24 permitted capacity all of the time?
- 25 WITNESS GUTIERREZ: Would -- I -- I would

1 assume yes, but . . . when you say "maximum permitted

- 2 capacity, " I'm assuming there would be seasonal
- 3 restrictions depending on hydrologic or existing flow
- 4 in the Sacramento River. So whatever is governing at
- 5 that time, I'm assuming California WaterFix would
- 6 operate to optimize deliveries during that time.
- 7 MS. MESERVE: So there would be regulatory
- 8 restrictions on the North Delta diversions somewhat
- 9 similar to what are on the South Delta diversions?
- 10 MR. O'HANLON: Objection: Lacks foundation
- 11 that -- It hasn't been established that Mr. Gutierrez
- 12 has any familiarity at all with the restrictions at the
- 13 North Delta diversions.
- 14 CO-HEARING OFFICE DODUC: He has said he does
- 15 not know what those might be.
- 16 Sustained.
- 17 MS. MESERVE: He was familiar with the minimum
- 18 bypass flows but --
- 19 CO-HEARING OFFICE DODUC: Well, ask that
- 20 specific requirement, then, if that's what you're
- 21 referring to, Miss Meserve.
- MS. MESERVE: Certainly.
- 23 So, just keeping with the example of minimum
- 24 bypass flows at the North Delta diversions.
- 25 If those reduced . . . deliveries -- If those

- 1 minimum bypass flows were perceived to reduce
- 2 deliveries to Westlands, would Westlands challenge
- 3 those regulatory restrictions?
- 4 MR. O'HANLON: Objection on -- on many
- 5 grounds: Incomplete hypothetical; lacks foundation.
- 6 There's been nothing established that -- that
- 7 Westlands is even participating in this Project,
- 8 et cetera. There's no -- There's no conceivable way
- 9 that Mr. Gutierrez could answer that question.
- 10 CO-HEARING OFFICE DODUC: Sustained.
- 11 MS. MESERVE: Mr. Gutierrez, are you familiar
- 12 with the efforts of Westlands to try to reduce the
- 13 restrictions imposed by the Endangered Species Act on
- 14 the diversion of water from the South Delta?
- 15 MR. O'HANLON: Objection: Lacks foundation.
- 16 CO-HEARING OFFICE DODUC: Overruled. She's
- 17 only asking what he's aware of, so, to the best of your
- 18 knowledge.
- 19 WITNESS GUTIERREZ: Can you restate the
- 20 question.
- 21 MS. MESERVE: Are you aware of the efforts of
- 22 the District to try to reduce the restrictions imposed
- 23 by the Endangered Species Act on diversions of water
- 24 from the South Delta?
- 25 WITNESS GUTIERREZ: No. I think

- 1 everything . . .
- Well, the only thing I'm familiar with is WIIN
- 3 Act and that was -- I don't think that -- I think that
- 4 was operating the Project without impacts to the ESA.
- 5 MS. MESERVE: Westlands Water District
- 6 supported the WIIN Act that was passed at the end of
- 7 2016; correct?
- 8 WITNESS GUTIERREZ: Correct.
- 9 MR. O'HANLON: Object on the grounds of
- 10 relevance. I think we're getting far beyond the scope
- 11 of the issues for this hearing.
- 12 CO-HEARING OFFICE DODUC: Miss Meserve, you're
- 13 response?
- MS. MESERVE: These questions are relevant to
- 15 the historic actions of this District with respect to
- 16 regulatory restrictions at the South Delta diversions.
- 17 We've heard in the testimony on Fri -- and on
- 18 Friday that there is a hope that the Petitioned Project
- 19 would change those restrictions.
- 20 So I think it's relevant what the expectation
- 21 is with respect to this District as to how the
- 22 Petitioned Project would be regulated.
- 23 CO-HEARING OFFICE DODUC: I'm not sure I
- 24 follow.
- 25 MS. MESERVE: Basically what I'm getting at is

- 1 that history is a good indicator of future action.
- 2 There's a -- The District has -- And I think
- 3 we've gotten -- The testimony discusses, and
- 4 Mr. Gutierrez has discussed, that Westlands does try to
- 5 minimize the restrictions on the current pumps.
- 6 So the questions are about how the future
- 7 operations, if this Project is -- the Petitioned
- 8 Project is granted, would be viewed by Westlands,
- 9 assuming it participated.
- 10 CO-HEARING OFFICE DODUC: With that assumption
- 11 in mind, I will allow you some leeway but, of course,
- 12 Mr. Gutierrez can only answer to the extent that he
- 13 knows.
- 14 MS. MESERVE: Just going to the issue of
- 15 pressure to divert from the existing pumps in the South
- 16 Delta first.
- 17 Mr. Gutierrez, are you aware that Westlands
- 18 challenged the 2009 Biological Opinion of the Fish and
- 19 Wildlife Service for the South Delta in -- in court?
- 20 WITNESS GUTIERREZ: Yes.
- 21 MS. MESERVE: And are you aware that Westlands
- 22 in July of 2016 filed a lawsuit to compel Reclamation
- 23 to make changes to measures designed to protect
- 24 endangered species for that -- for -- also for the
- 25 South Delta operations?

- 1 MR. O'HANLON: Objection: Lacks foundation.
- 2 CO-HEARING OFFICE DODUC: What sort of
- 3 foundation are you --
- 4 MR. O'HANLON: Well --
- 5 CO-HEARING OFFICER DODUC: -- looking for,
- 6 Mr. O'Hanlon.
- 7 MR. O'HANLON: -- what's -- what is it that
- 8 she's referring to? I just -- This is a very nebulous
- 9 description of some action. I have no idea what it is.
- 10 And, again, I think this entire line of
- 11 question is very speculative as to, you know, what
- 12 positions Westland would take assuming lots of things,
- 13 including participation in the Project.
- 14 I don't see how it has relevance to Part -- to
- 15 the Part 2 issues.
- 16 CO-HEARING OFFICE DODUC: I acknowledge it's
- 17 speculative in nature.
- 18 Perhaps you could be more specific,
- 19 Miss Meserve.
- 20 MS. MESERVE: I think we've already
- 21 established with Mr. Gutierrez that Westlands has taken
- 22 various actions, including the 2009 lawsuit, and I was
- 23 just referencing the lawsuit filed in 2016 against
- 24 Reclamation to try to lessen restrictions applicable to
- 25 the South Delta pumps.

- 1 CO-HEARING OFFICE DODUC: Are you aware of
- 2 that 2016 action?
- 3 WITNESS GUTIERREZ: I'm not.
- 4 MS. MESERVE: Does Westlands support the
- 5 passage of H.R. 23, which would remove State law
- 6 protections applicable to Federal Water Projects?
- 7 WITNESS GUTIERREZ: I don't think my Board's
- 8 acted on that.
- 9 MS. MESERVE: Do you believe that the current
- 10 restrictions, Mr. Gutierrez, on the South Delta are
- 11 excessive for -- in -- in terms of environmental
- 12 requirements?
- 13 CO-HEARING OFFICE DODUC: Oh, Miss Morris is
- 14 running.
- 15 MS. MORRIS: Thank you. Stefanie Morris,
- 16 State Water Contractors.
- 17 I'm going to object: It's speculative; it
- 18 calls for a legal conclusion.
- 19 In addition, this whole line of questioning is
- 20 irrelevant because what Mr. Gutierrez thinks does not
- 21 affect the regulatory requirements that are -- were
- 22 required under the Endangered -- Endangered Species Act
- 23 or any Federal law.
- 24 CO-HEARING OFFICE DODUC: He is here
- 25 representing his agency. My understanding was

- 1 Miss Meserve was trying to solicit information about
- 2 potential future action, recognizing it is speculative
- 3 at this point.
- 4 MS. MORRIS: May I -- In addition, it
- 5 doesn't -- again, it doesn't matter what Westlands
- 6 Water District thinks. The Bureau of Reclamations
- 7 operates the CVP, not Westlands Water District.
- 8 CO-HEARING OFFICE DODUC: Your response,
- 9 Miss Meserve.
- 10 MS. MESERVE: I believe my questions are
- 11 around the issue of, if Westlands is fighting the
- 12 environmental restrictions of the current South Delta
- 13 pumps, what -- how are they likely to respond to
- 14 restrictions if there were new North Delta diversions?
- 15 And that seems relevant to the hearing issues in terms
- 16 of public interest, as discussed previously.
- 17 CO-HEARING OFFICE DODUC: And you stated that
- 18 before, which is why I allowed the line of questioning
- 19 with the limitation that, obviously, Mr. Gutierrez does
- 20 not have all the information at his fingertip and
- 21 cannot speculate to what his District or what
- 22 Reclamation might do in the future.
- 23 So it is -- I -- I acknowledge the relevancy
- 24 of your line of questioning. However, I -- I would
- 25 caution you in terms of spending too much time here,

- 1 since it's obvious there's very little he can provide.
- 2 MS. MESERVE: Understood.
- 3 So shall I go back to the question I had
- 4 posed?
- 5 CO-HEARING OFFICE DODUC: I've forgotten what
- 6 that question was, so, yes, please.
- 7 MS. MESERVE: Thank you.
- 8 So if the North Delta diversions that are the
- 9 subject of this hearing were constructed, is it
- 10 possible that Westlands would view environmental
- 11 restrictions on diversions from those -- those points
- 12 to be excessive just as has been argued with respect to
- 13 the existing South Delta pumps?
- 14 MR. O'HANLON: Objection: It calls for
- 15 complete speculation.
- 16 CO-HEARING OFFICE DODUC: I'm going to have to
- 17 sustain that.
- 18 Even we don't know yet what those restrictions
- 19 might be.
- 20 MS. MESERVE: Mr. Gutierrez, if there were
- 21 restrictions that unduly reduced deliveries in -- in
- 22 your view, as the Assistant General Manager, from the
- 23 North Delta, would you be inclined to try to challenge
- 24 those restrictions?
- 25 MR. O'HANLON: Objection: Again, calls for

- 1 speculation, and -- and it's an incomplete
- 2 hypothetical.
- 3 And what Mr. Gutierrez's position would be
- 4 would not be the position that would decide what
- 5 Westlands Water District would do, nor what any
- 6 relevant agencies involved in operating the Project
- 7 would do.
- 8 CO-HEARING OFFICE DODUC: Sustained.
- 9 MS. MESERVE: Now, going back to the existing
- 10 South Delta operations that is discussed in your
- 11 testimony.
- 12 Mr. Gutierrez, do you think there has been a
- 13 grassroots response to reductions in allocations and
- 14 deliveries to the Westlands service area?
- MR. O'HANLON: Objection: Vague and ambiguous
- 16 what is meant by "grassroots response."
- MS. MESERVE: Grassroots movements use
- 18 collective action from the local level to change local,
- 19 regional or national policies.
- That's what I mean.
- 21 WITNESS GUTIERREZ: Do I think there's been a
- 22 grassroots -- grassroots response by Westlands?
- MS. MESERVE: No. In general, do you think
- 24 there's been a grassroots response in your -- in
- 25 Westlands' geographic area to reductions in deliveries.

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1 MR. O'HANLON: Again, object on grounds of
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- 2 relevance.
- 3 CO-HEARING OFFICE DODUC: Miss Meserve.
- 4 MS. MESERVE: I'll -- I'll keep moving.
- 5 Could we put up LAND-236.
- 6 (Exhibit displayed on screen.)
- 7 MS. MESERVE: Are you familiar, Mr. Gutierrez,
- 8 with this article from the New York Times from the end
- 9 of 2015 regarding Westlands paying over \$1 million to a
- 10 New York advertising company to create an ad campaign
- 11 to reduce environmental protections?
- 12 WITNESS GUTIERREZ: I've never read this
- 13 article.
- MS. MESERVE: Are you aware from your position
- 15 as Assistant General Manager with respect to budgets
- 16 that Westlands paid a Latino front group more than
- 17 \$14,000 a month to testify against ESA and Water Board
- 18 restrictions?
- 19 MR. O'HANLON: Objection: Lacks foundation.
- 20 Again, it's not relevant to the Part 2 issues.
- 21 CO-HEARING OFFICE DODUC: Miss Meserve, I'm
- 22 strongly encouraging you to move on.
- MS. MESERVE: Just . . .
- 24 Could we look at LAND-237, please.
- 25 (Exhibit displayed on screen.)

- 1 MS. MESERVE: And go to the 12th page, which
- 2 is the final month.
- 3 (Exhibit displayed on screen.)
- 4 MS. MESERVE: This is the budget of Westlands
- 5 from 2015.
- 6 Are you familiar with the expenditures to the
- 7 America Hispanic Consulting Group?
- 8 WITNESS GUTIERREZ: That was not a consultant
- 9 that I was managing.
- 10 MS. MESERVE: And are you familiar with the
- 11 payments made to Brownstein, Hyatt, Farber and Schrack
- 12 for lobbying?
- 13 WITNESS GUTIERREZ: That's not a consultant
- 14 that I manage.
- MS. MESERVE: Now, moving on to -- On Pages 23
- 16 through 25 of your testimony, you discuss concerns with
- 17 groundwater, loss of permanent crops, and soil salinity
- 18 if the WaterFix was not put in place to increase
- 19 deliveries.
- 20 Are you aware of evidence presented in this
- 21 hearing that makes similar points with respect to
- 22 concerns of agriculture in the Delta from construction
- 23 and operation of the California WaterFix?
- 24 WITNESS GUTIERREZ: No. I'm not aware of any
- 25 other testimonies.

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1 MS. MESERVE: Are you aware that the Delta
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- 2 Tunnels Project would result in permanent conversion of
- 3 over 5,000 acres or -- I'm sorry -- of 3909 --
- 4 (Timer rings.)
- 5 MS. MESERVE: -- of prime farmland in the
- 6 Delta?
- 7 WITNESS GUTIERREZ: I'm not aware of that.
- 8 CO-HEARING OFFICE DODUC: How much additional
- 9 questioning do you have, Miss Meserve?
- 10 MS. MESERVE: I'm almost complete with my
- 11 questions for Mr. Gutierrez, and then I probably have
- 12 about 20 minutes of questions for Dr. Shires.
- 13 CO-HEARING OFFICE DODUC: I would encourage
- 14 you to move quickly to Dr. Shires.
- MS. MESERVE: Yes.
- 16 CO-HEARING OFFICE DODUC: Let's give
- 17 Miss Meserve another 15 minutes. That would be her
- 18 estimated 45 to 60 minutes.
- MS. MESERVE: Moving on to Dr. Shires now,
- 20 which is -- the testimony is Westlands 18.
- 21 On 20 -- Page 25 and 26 of your testimony,
- 22 Dr. Shires, you discuss the fact that conversion to
- 23 permanent crops creates fewer jobs per acre.
- 24 And -- And why is that?
- 25 WITNESS SHIRES: It has to do with the labor

1 needed to process crops at different times in the life

- 2 cycle of the crop.
- 3 MS. MESERVE: And would you say that the
- 4 harvesting is more mechanized with respect to the
- 5 permanent crops in general?
- 6 WITNESS SHIRES: More mechanized than what?
- 7 MS. MESERVE: Than the row crops, other crops
- 8 that might be grown.
- 9 WITNESS SHIRES: Than some other crops, yes.
- 10 MS. MESERVE: Whose responsibility should it
- 11 be, in your opinion, to make up for jobs lost by
- 12 decreasing acreages of row crops and increasing
- 13 acreages of permanent crops?
- 14 WITNESS SHIRES: Whose responsibility?
- MS. MESERVE: Yes.
- 16 WITNESS SHIRES: That's a very difficult
- 17 question to answer.
- 18 The causes of those changes are re -- related
- 19 to a myriad of events. I don't know that there's any
- 20 person who's responsible for making those up.
- 21 My analysis simply points to the consequences
- 22 of what happens.
- 23 MS. MESERVE: And on -- let's see -- Page 20
- 24 of your PowerPoint, which is Westlands 19, you point
- 25 out that childhood obesity is a -- is a -- actually, I

- 1 guess, overall obesity is a -- is a problem.
- 2 Is -- Are you indicating in your testimony
- 3 that you think conversion to permanent crops is
- 4 exacerbating that problem, or how -- how -- what's the
- 5 relationship?
- 6 WITNESS SHIRES: I do not at any point in my
- 7 testimony make a linkage between the conversion of
- 8 permanent crops to obesity.
- 9 MS. MESERVE: On Page 27 of your testimony,
- 10 you discuss that Westlands provides 3.1 percent of the
- 11 national production of fruits and vegetables.
- 12 Are you referring to an economic value or a
- 13 quantity?
- 14 WITNESS SHIRES: That would be the percentage
- 15 of the overall economic output in that sector. And the
- 16 3.1 percent only refers to vegetable and melon crops.
- MS. MESERVE: And then 3.4 percent is for
- 18 fresh fruit and nuts.
- 19 And that's an economic output, not of volume;
- 20 correct?
- 21 WITNESS SHIRES: Correct. However, the two
- 22 things are related.
- 23 MS. MESERVE: And do you have anything in your
- 24 testimony that shows the relationship between the
- 25 economic output and the volume of these crops available

- 1 for consumption?
- 2 WITNESS SHIRES: No.
- 3 MS. MESERVE: Just looking at the 3.4 percent
- 4 that is applicable to fresh fruit and nuts, isn't it
- 5 true that much of the nut crop grown in Westlands is
- 6 exported to other countries and not available to the
- 7 U.S. market?
- 8 WITNESS SHIRES: I'm not sure what you mean by
- 9 "not available."
- 10 The production is available for export and for
- 11 internal consumption.
- 12 MS. MESERVE: And do you know what percent of
- 13 the nut crop from Westlands are exported versus sold in
- 14 the U.S.?
- 15 WITNESS SHIRES: I don't have those figures in
- 16 front of me at the moment.
- 17 MS. MESERVE: But the amount of fruit and nuts
- 18 from Westlands actually sold in the U.S. is less than
- 19 the 3.4 percent of production you mentioned; correct?
- 20 WITNESS SHIRES: That is true.
- 21 MS. MESERVE: You're not sure how much less?
- 22 WITNESS SHIRES: I -- I don't have the exact
- 23 figures in front of me.
- MS. MESERVE: On Page 30 of your testimony,
- 25 Lines 12 through 14, you mention that California's

- 1 production of healthy fruit and vegetables is a
- 2 critical component of reversing destructive health
- 3 trends in general.
- 4 What is the relationship between agricultural
- 5 produce supplies from Westlands and reducing obesity
- 6 directly?
- 7 WITNESS SHIRES: Well, first, you
- 8 characterized my testimony as saying that it -- that
- 9 it -- that it only reverses it. The statement is that
- 10 it slows and possibly reverses.
- 11 The mechanism about agriculture production is,
- 12 if you reduce agricultural production in Westlands or
- 13 in California, across the state, that it will drive the
- 14 prices of those goods up, which will make them less
- 15 accessible and available to households.
- 16 And the fresh fruits and produce by --
- 17 recognized by all dieticians is a critical component of
- 18 helping reduce obesity.
- 19 So by restricting agriculture production in
- 20 Westlands, in that region in the California Central
- 21 Valley, you end up making that more difficult to do
- 22 because produce and vegetables are less accessible.
- MS. MESERVE: But you haven't done any
- 24 specific calculations about a specific relationship
- 25 between these two factors; have you?

- 1 WITNESS SHIRES: I have not.
- 2 MS. MESERVE: On Page 34 of your testimony,
- 3 Lines 18 through 19, you begin a discussion about
- 4 higher standards of accountability.
- 5 On -- And then on Page 35, you mention that
- 6 environmental regulations are often lacking in non-U.S.
- 7 markets; is that correct?
- 8 WITNESS SHIRES: I do, yes.
- 9 MS. MESERVE: But aren't the environmental
- 10 restrictions referenced in your testimony on Page 13,
- 11 for instance, also designed to ensure environmental
- 12 impacts are minimized?
- 13 WITNESS SHIRES: What specific reference on
- 14 Page 13 do you mean?
- MS. MESERVE: I apologize.
- 16 Just going back to Page 13 of your testimony
- 17 on Line 10, for instance.
- 18 You mention the combined state and regulatory
- 19 actions hampering the functioning of the system.
- 20 And then on Page 18, Line 12, you discuss
- 21 State and Federal regulatory limits.
- 22 So my question is: Aren't the regulatory
- 23 limits on the current -- that affect current
- 24 allocations to Westlands also designed to produce
- 25 minimal impacts on the environment, like you mention on

- 1 Page 35, with respect to other regulations?
- 2 WITNESS SHIRES: Those regulations are part of
- 3 the portfolio that I refer to in that part of the
- 4 testimony where I talk about the fact that those are
- 5 often lacking in other places.
- 6 In terms of the specific regulations you're
- 7 talking about in those other instances, we're talking
- 8 about regulations that sometimes affect water flow.
- 9 In the case of this section, I think the --
- 10 the discussion is broader.
- 11 MS. MESERVE: But some of the regulations that
- 12 you appear to criticize on Pages 13 and 18, those do
- 13 minimize impacts on the environment and ecosystems;
- 14 don't they?
- 15 WITNESS SHIRES: I think that mischaracterizes
- 16 my description of the regulations.
- 17 I'm not criticizing the regulations. I'm
- 18 describing their impact.
- 19 MS. MESERVE: So is it your opinion that the
- 20 regulations that you discuss on Page 35 are positive,
- 21 whereas the ones that you mentioned earlier in your
- 22 testimony are unnecessary?
- 23 WITNESS SHIRES: Again, I believe that
- 24 mischaracterizes my testimony on the earlier pages. I
- 25 nowhere say these are unnecessary regulations.

- 1 My testimony on Page 35 is talking about the
- 2 overall regulatory scheme in the United States and its
- 3 impact on the environment.
- 4 MS. MESERVE: And part of that overall
- 5 regulatory scheme would be the current Endangered
- 6 Species Act and other restrictions on allocations from
- 7 the South Delta pumps; correct?
- 8 WITNESS SHIRES: That is correct. But I take
- 9 no specific positions on any specific provisions of
- 10 those regulations, other than to point out that they
- 11 exist and that they are something that's lacking in
- 12 other places.
- MS. MESERVE: Thank you.
- 14 No further questions.
- 15 CO-HEARING OFFICE DODUC: Thank you,
- 16 Miss Meserve.
- 17 I'll now ask Mr. Ruiz to come up, and we will
- 18 take a break upon completion of Mr. Ruiz's
- 19 cross-examination.
- 20 MR. RUIZ: Good morning. Dean Ruiz, Group 21,
- 21 for the South Delta Water Agency parties.
- 22 And I have about 20 minutes, 10 minutes
- 23 probably for Mr. Gutierrez, five for Dr. Shires, just a
- 24 couple for Miss Mizuno.
- 25 I'll start with Mr. Gutierrez.

- 1 CROSS-EXAMINATION BY
- 2 MR. RUIZ: Referring you to your testimony,
- 3 which is Westlands Water District 15, if we can look at
- 4 Page 3 --
- 5 (Exhibit displayed on screen.)
- 6 MR. RUIZ: -- Line 18.
- 7 And I'm not going to belabor this, but it has
- 8 to do with your comments with regard to area-of-origin
- 9 principles, and I know there's quite a bit of testimony
- 10 about that today, so I just have a couple of questions.
- 11 You're aware that there are actually
- 12 area-of-origin statutes; is that correct?
- 13 WITNESS GUTIERREZ: Yes.
- MR. RUIZ: And what is your understanding of
- 15 where the area of origins are for the water that
- 16 Westlands exports from the Delta?
- 17 WITNESS GUTIERREZ: I don't know exactly the
- 18 area of origin for those exports.
- 19 MR. RUIZ: Do you know if the Delta is an area
- 20 of origin?
- 21 WITNESS GUTIERREZ: No.
- 22 MR. RUIZ: You don't know, or you don't think
- 23 it is?
- 24 WITNESS GUTIERREZ: I don't know if it's an
- 25 area -- that it's defined as an area of origin.

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1 MR. RUIZ: Thank you.
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- 2 Do you know -- Or what is your understanding
- 3 if Westlands is an area-of-origin Contractor relative
- 4 to the water it receives from the Delta?
- 5 WITNESS GUTIERREZ: I don't know if it -- how
- 6 it's defined for Westlands.
- 7 MR. RUIZ: Okay. Referring you, again, to
- 8 Page 3, Line 21, you say that (reading):
- 9 "Different allocations are made to
- 10 Contractors in one region versus another
- only in circumstances where Reclamation
- is (sic) unable to (sic) because of
- 13 regulatory constraints to move CVP water
- 14 from one region to another."
- 15 And I don't remember you getting into that on
- 16 Friday, but if you did, forgive me.
- 17 But my question is: What do you specifically
- 18 mean by that?
- 19 WITNESS GUTIERREZ: I think the easiest
- 20 example to give is the export restrictions at Jones
- 21 Pumping Plant and the effects that that has had on
- 22 South-of-Delta CVP acts of its contract allocation.
- MR. RUIZ: That's what you mean by that?
- 24 WITNESS GUTIERREZ: Yes.
- 25 MR. RUIZ: Again, looking at Page 3, Line --

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1 Line 24, you say (reading):
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- 2 "Unlike other (sic) water agencies
- 3 with . . . abundant supplies, Westlands
- 4 must . . . ration . . . to its
- farmers . . . "
- 6 What's your understanding of the
- 7 characterization of Westlands -- of the water rights
- 8 that Westlands receives from the Delta relative to
- 9 whether or not they are considered to be junior water
- 10 rights or senior water rights?
- MR. O'HANLON: Objection: Lacks foundation;
- 12 calls for a legal conclusion.
- 13 CO-HEARING OFFICE DODUC: Mr. Gutierrez.
- 14 I'm sorry. Go ahead, Mr. Ruiz.
- 15 MR. RUIZ: I'm just asking for his opinion,
- 16 his understanding.
- 17 CO-HEARING OFFICE DODUC: That's what I
- 18 thought.
- 19 Do you have an opinion?
- 20 WITNESS GUTIERREZ: I don't have an opinion on
- 21 junior versus senior on water rights.
- 22 MR. RUIZ: Okay. I want to take you over to
- 23 Page 10 of your testimony --
- 24 (Exhibit displayed on screen.)
- MR. RUIZ: -- at about Line 19.

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1 (Exhibit displayed on screen.)
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- 2 MR. RUIZ: And you say (reading):
- 3 "In 2016, Reclamation did not pump
- 4 sufficient water from the Delta, even
- 5 though excess water was flowing through
- 6 the Delta during certain periods."
- 7 What exactly do you mean by "excess water"?
- 8 WITNESS GUTIERREZ: During certain hydrologic
- 9 periods, the Delta's defined as being in excess
- 10 conditions. That's what I meant.
- 11 MR. RUIZ: Do you know if that water that you
- 12 were referring to was in excess of public trust needs
- 13 of the species whose habi -- whose habitat is found in
- 14 the Delta?
- 15 WITNESS GUTIERREZ: I don't know that.
- MR. RUIZ: Do you know if that water is in
- 17 excess of the public trust needs of species whose
- 18 habitat is found in the bay, San Francisco Bay?
- 19 WITNESS GUTIERREZ: I don't know that, either.
- 20 MR. RUIZ: Do you know if that water you're
- 21 referring to as excess is an excess of water needed to
- 22 flush salts out of the root zones in the South Delta?
- 23 WITNESS GUTIERREZ: I don't know that, either.
- 24 MR. RUIZ: Do you know if there are Temporary
- 25 Urgency Permits in place in 2016?

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1 WITNESS GUTIERREZ: I don't know if there were
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- 2 TUCPs in place at that time.
- 3 MR. RUIZ: Looking at Page 22 of your
- 4 testimony -- And there's been quite a bit of talk about
- 5 this, so I won't go through all of that again. But
- 6 looking at about Line 9 --
- 7 (Exhibit displayed on screen.)
- 8 MR. RUIZ: -- where you had talked about
- 9 the -- if CDF (reading):
- 10 ". . . CWF can be part of a comprehensive
- 11 strategy to restore Westland --
- 12 Westlands' CVP allocation to an average
- of 70 percent . . . "
- 14 You remember your testimony about that on
- 15 Friday?
- 16 WITNESS GUTIERREZ: Yes.
- 17 MR. RUIZ: And I think that you said that you
- 18 just chose that number hypothetically; is that -- is
- 19 that correct?
- 20 WITNESS GUTIERREZ: As -- I'm not sure if I
- 21 would use the word "hypothetically." I mean, I would
- 22 use it as an example.
- MR. RUIZ: Why -- Why that figure? Why that
- 24 percentage? Why not 60 or 50 or 100?
- 25 WITNESS GUTIERREZ: I guess when you look at

- 1 the mass balance of supplies of what the CVP allocation
- 2 at 70 percent could provide, plus the sustainable yield
- 3 of our site subbasin, groundwater subbasin, managed
- 4 sustainably, water that we can procure on the open
- 5 market, water that water users can procure on the open
- 6 market, when you look at that overall mass balance, it
- 7 could potentially support enough water for us to grow
- 8 crops in Westlands and minimize the amount of
- 9 fallowing.
- 10 MR. RUIZ: The 70 percent figure you're
- 11 talking -- you're speaking of.
- 12 WITNESS GUTIERREZ: Mixed with other sources
- 13 of water.
- 14 MR. RUIZ: And looking at Page 16 of your
- 15 testimony --
- 16 (Exhibit displayed on screen.)
- 17 MR. RUIZ: -- you provided a graph.
- 18 And isn't the -- The 70 percent figure, isn't
- 19 that consistent with mid-'90s level in terms of
- 20 Westlands' CVP allocation?
- 21 WITNESS GUTIERREZ: Looks -- Yeah, looks
- 22 correct.
- 23 MR. RUIZ: Did that have anything to do with
- 24 why you chose the 70 percent as a -- as a basis for
- 25 discussion?

- 1 WITNESS GUTIERREZ: No.
- 2 MR. RUIZ: Has the water rights upon which
- 3 Westlands received its CVP allocations changed or, I
- 4 should say, been enhanced since the mid-'90s?
- 5 MR. O'HANLON: Objection: Lacks foundation;
- 6 calls for legal conclusion.
- 7 CO-HEARING OFFICE DODUC: Are you even
- 8 familiar with the water rights --
- 9 WITNESS GUTIERREZ: No.
- 10 CO-HEARING OFFICE DODUC: No? Okay.
- MR. RUIZ: Do you know how many acres in
- 12 Westlands have been converted to permanent crops since
- 13 the mid-'90s?
- 14 WITNESS GUTIERREZ: Since the mid-'90s?
- MR. RUIZ: Yes.
- 16 WITNESS GUTIERREZ: No. No.
- MR. RUIZ: Do you know -- have -- Since 2000,
- 18 do you know?
- 19 WITNESS GUTIERREZ: I think that -- Well, the
- 20 example was provided in the last cross; right? If I
- 21 could look back at that.
- 22 MR. RUIZ: You know what? That's okay. I --
- 23 I don't want to have that repeated.
- 24 My question was really if you know since the
- 25 mid-'90s and you said you don't know; right?

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1 WITNESS GUTIERREZ: No.
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- 2 MR. RUIZ: And you talked a lot about it on
- 3 Friday with regard to this 70 percent as being part of
- 4 a -- a comprehensive strategy, if combined with a
- 5 comprehensive strategy that could restore Westlands'
- 6 allocation to a level that you would deem, I guess,
- 7 sustainable.
- 8 How dependent would you say overall is that
- 9 strategy? How dependent is that on the 70 percent
- 10 allocation versus -- versus the other parts of that
- 11 strategy?
- 12 If you -- If you could assign a percentage to
- 13 it or a proportion of it.
- 14 WITNESS GUTIERREZ: I -- I don't think I
- 15 understand the question. Can you --
- MR. RUIZ: Well --
- 17 WITNESS GUTIERREZ: -- rephrase it?
- 18 MR. RUIZ: -- you say it's part of an overall
- 19 strategy.
- 20 And how -- how much of that overall strategy
- 21 involves the allocation of Westlands' historic
- 22 allocation being returned to 70 percent?
- WITNESS GUTIERREZ: Why 70 percent?
- MR. RUIZ: About 70 percent?
- 25 WITNESS GUTIERREZ: That's -- I mean, I guess

- 1 in the example that I gave, I'm assuming that -- the
- 2 CVP allocation of about 70 percent in that overall mass
- 3 balance calculation.
- 4 CO-HEARING OFFICE DODUC: Mr. Ruiz, do you
- 5 mean to ask what percentage Mr. Gutierrez would place
- 6 on the California WaterFix Project --
- 7 MR. RUIZ: That's what I'm --
- 8 CO-HEARING OFFICE DODUC: -- contributing to
- 9 that 70 percent?
- 10 MR. RUIZ: Thank you. That's what I was
- 11 trying to get.
- 12 WITNESS GUTIERREZ: Oh. You know, I was
- 13 looking at CVP overall. I didn't break out a
- 14 contribution from the Cal WaterFix.
- 15 MR. RUIZ: Okay. Do you agree that exports to
- 16 South-of-Delta CVP Contractors are limited to water
- 17 that is -- that is surplussed to the current needs of
- 18 the beneficial users in the area of origin?
- 19 MR. O'HANLON: Objection: Lacks foundation;
- 20 calls for legal conclusion.
- 21 CO-HEARING OFFICE DODUC: I'm going to
- 22 overrule to the extent, Mr. Gutierrez, that you know.
- 23 WITNESS GUTIERREZ: I -- Can you . . . Can
- 24 you repeat that question?
- MR. RUIZ: Sure.

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1 Do you agree that exports to South-of-Delta
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- 2 CVP Contractors are limited to water that is surplussed
- 3 to the current needs of the beneficial users in the
- 4 area of origins from which the water is derived?
- 5 WITNESS GUTIERREZ: I don't know that.
- 6 MR. RUIZ: A quick couple questions or several
- 7 questions for Dr. Shires at this point.
- 8 If we can pull up his testimony.
- 9 (Exhibit displayed on screen.)
- 10 MR. RUIZ: Dr. Shires, I just had mentioned or
- 11 talked to Mr. Gutierrez about his testimony.
- 12 Looking at Page 12 of Mr. Gutierrez's
- 13 testimony, it showed a crop acreage report for 2017 and
- 14 it showed there had been -- there was 88,000 acres of
- 15 almonds in 2017 within Westlands.
- 16 Do you recall that? Are you familiar with
- 17 that?
- 18 WITNESS SHIRES: I remember -- I remember that
- 19 from prior testimony this morning.
- 20 MR. RUIZ: Do you know how much of that
- 21 acreage has been converted since the mid-'90s into
- 22 almonds?
- 23 WITNESS SHIRES: I don't have the detailed
- 24 numbers in front of me.
- 25 MR. RUIZ: Looking at Page 20 of your

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1 testimony, about Line 18.
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- 2 (Exhibit displayed on screen.)
- 3 MR. RUIZ: You say that the transition by
- 4 Westland Water District farmers to higher-margin crops
- 5 is accelerated and amplified by the recent drought.
- 6 Westlands' Water District farmers are in the
- 7 business to make as much money as possible; correct?
- 8 WITNESS SHIRES: I would assume that's the
- 9 case.
- 10 MR. RUIZ: And the higher-margin crops or,
- 11 rather, the intent of the higher-margin crops you
- 12 referenced is to result in the most profit possible;
- 13 correct?
- 14 WITNESS SHIRES: I -- That's the definition of
- 15 higher margin.
- 16 MR. RUIZ: And if the -- these permanent crops
- 17 that you've talked about don't receive water, they die.
- 18 I mean, in other words, your indication is that,
- 19 logically, they can't be fallow; correct?
- 20 WITNESS SHIRES: That is correct.
- MR. RUIZ: And you --
- 22 WITNESS SHIRES: Actually, that -- that's not
- 23 completely correct.
- MR. RUIZ: Okay. Go on.
- 25 WITNESS SHIRES: You can -- You can do

- 1 structures.
- 2 MR. RUIZ: You can do what?
- 3 WITNESS SHIRES: You can take trees out of
- 4 production --
- 5 MR. RUIZ: Sure. But in order --
- 6 WITNESS SHIRES: -- that you would normally
- 7 fallow.
- 8 MR. RUIZ: But in order to -- To keep trees in
- 9 production, the ones that you're going to keep in
- 10 production have to have water or they die, obviously.
- 11 WITNESS SHIRES: Correct.
- 12 MR. RUIZ: In your professional opinion and
- 13 based on your background, do you believe it's wise
- 14 economic policy or wise economic choice for Westlands
- 15 Water District to significantly add to their permanent
- 16 crops while their water allocations have been
- 17 decreasing?
- 18 WITNESS SHIRES: I -- I'm not aware that
- 19 Westlands actually makes crop decisions.
- 20 MR. RUIZ: Okay. How about Westlands'
- 21 farmers?
- 22 WITNESS SHIRES: The decision of what crops to
- 23 plant is a combination of margins, resource
- 24 availability, labor availability, you know, whether
- 25 that land has been fallowed recently, and a whole range

- 1 of things. I mean, in recent years, I believe the
- 2 price of water has driven some of that economic
- 3 decision to force them to pursue higher economic crops.
- 4 But the wisdom or non-wisdom of those crop
- 5 decisions is something the farmers live with and some
- 6 of them go out of business and some of them don't.
- 7 MR. RUIZ: Looking at Page 25 of your -- I'm
- 8 sorry -- 26 of your testimony --
- 9 (Exhibit displayed on screen.)
- 10 MR. RUIZ: -- looking at Lines 5 through 6.
- 11 You reference the fact that, as trees mature,
- 12 the intensity and demand for labor could decline over
- 13 time; right?
- 14 WITNESS SHIRES: Right.
- MR. RUIZ: Isn't it true that the need for
- 16 labor for tree crops and wine grapes is, in fact,
- 17 significantly less than is needed for the farming of
- 18 row and annual crops?
- 19 WITNESS SHIRES: Yes and no.
- 20 Initially, tree crops require significant
- 21 labor, and then over time that labor demand goes down,
- 22 whereas row crops have a more level labor demand on an
- 23 annual basis.
- MR. RUIZ: Would you agree that, after the
- 25 third year of the planting of an almond orchard that

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1 the amount of labor decreases significantly relative to
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- 2 what's needed for the first three years of that -- to
- 3 tend to that orchard?
- 4 WITNESS SHIRES: Yes.
- 5 MR. RUIZ: Do you have an understanding of how
- 6 much water will cost per acre-foot for Westlands'
- 7 farmers if the WaterFix is implemented?
- 8 WITNESS SHIRES: I do not.
- 9 MR. RUIZ: Do you have an understanding of
- 10 what they pay on average per acre-foot for water now?
- 11 WITNESS SHIRES: Today?
- MR. RUIZ: Yeah.
- 13 WITNESS SHIRES: No. Remember, the study was
- 14 done in 2015-2016.
- 15 MR. RUIZ: Do you know if it's different today
- 16 than it was in 2015 or 2016? I know -- I understand
- 17 you don't know the exact dollar amount but . . .
- 18 WITNESS SHIRES: I -- No, I don't know.
- 19 MR. RUIZ: Looking at Page 6 of your
- 20 testimony.
- 21 (Exhibit displayed on screen.)
- 22 MR. RUIZ: I think it's Figure -- Figure 3. I
- 23 think it was also a PowerPoint slide, maybe PowerPoint
- 24 Slide 7, but we can stick with the testimony.
- 25 This slide shows decreasing median household

1 income between 2011 and 2014 as reported by the U.S.

- 2 Census Bureau; correct?
- 3 WITNESS SHIRES: Correct.
- 4 MR. RUIZ: Why does the table stop at 2014?
- 5 WITNESS SHIRES: Again, the study was
- 6 completed in 2016 and it was the most recent year
- 7 available.
- 8 MR. RUIZ: Are you aware of whether or not
- 9 household income in Fresno and Kings County increased
- 10 in 2015 and 2016 relative to the 2011 through 2014
- 11 period?
- 12 WITNESS SHIRES: I'm not aware of 2016s.
- MR. RUIZ: What about 2015?
- 14 WITNESS SHIRES: 2015 is the last year for
- 15 which data are available. And it remained -- It lipped
- 16 up slightly.
- MR. RUIZ: By "slightly," what do you mean by
- 18 that?
- 19 WITNESS SHIRES: Fresno County, for example,
- 20 was in the high 45,000 range, about 45,900.
- 21 MR. RUIZ: But you don't -- you didn't check
- 22 on 2016?
- 23 WITNESS SHIRES: It's not available.
- 24 MR. RUIZ: The increase in 2015 you mentioned,
- 25 2015 was also a year when there was -- described the

1 fallowing in Westlands of having been at a high level;

- 2 is that correct?
- 3 WITNESS SHIRES: Yes.
- 4 MR. RUIZ: Just a couple questions for . . .
- 5 Oh, I'm sorry, Dr. Shires, I have just a
- 6 couple other quick questions.
- 7 Have you done a benefit cost analysis of the
- 8 CWF H3+ scenario which would include the benefits and
- 9 costs to all California beneficial users?
- 10 WITNESS SHIRES: I have not.
- MR. RUIZ: Are you aware of anyone who has
- 12 done that study, that analysis?
- 13 WITNESS SHIRES: I haven't seen a complete
- 14 analysis, no.
- MR. RUIZ: All right. Also, your testimony
- 16 emphasizes the benefits resulting from water delivered
- 17 to Westlands and other San Luis and Delta-Mendota
- 18 entities.
- 19 Have you examined the cost or detriments
- 20 resulting from the export of water from the CVP pumping
- 21 facilities in the Southern Delta?
- 22 WITNESS SHIRES: First, I only looked at the
- 23 impacts on Westlands in my analysis. But I have not
- 24 looked at the -- I have not looked at that.
- 25 MR. RUIZ: You haven't looked at anything

- 1 outside of that analysis.
- 2 WITNESS SHIRES: Correct.
- 3 MR. RUIZ: Miss Mizuno, are you aware of
- 4 any -- any modeling of the CWF H3+ scenario that
- 5 segregates the amount of new yield, i.e., the
- 6 additional annual averages, annual deliveries for CWF
- 7 as compared to the No-Action Alternative that will
- 8 indicate how much water will go to CVP South-of-Delta
- 9 Contractors?
- 10 WITNESS MIZUNO: I am aware there are modeling
- 11 that were done but I don't have the details of any of
- 12 the results of the modeling.
- 13 MR. RUIZ: In your view, is knowledge of how
- 14 much new yield would go to CVP South-of-Delta
- 15 Contractors necessary for CVP South-of-Delta -- Delta
- 16 Contractors to decide if they will participate in CWF?
- 17 WITNESS MIZUNO: Can you repeat the question,
- 18 please.
- MR. RUIZ: Yes.
- 20 In -- In your -- In your opinion, based on
- 21 your experience, is knowledge of how much new yield
- 22 will go to CVP South-of-Delta Contractors necessary --
- 23 is that necessary for CVP South-of-Delta Contractors to
- 24 know in order to decide if they will ultimately
- 25 participate in the CWF?

- 1 WITNESS MIZUNO: Yes.
- 2 MR. RUIZ: Do you have an expectation as to
- 3 when you will have that information?
- 4 WITNESS MIZUNO: I do not have an expectation.
- 5 (Timer rings.)
- 6 MR. RUIZ: I just have a couple of other
- 7 questions.
- 8 CO-HEARING OFFICE DODUC: (Nodding head.)
- 9 MR. RUIZ: And this is for anybody on the
- 10 panel.
- 11 Do you -- Actually, it's for each of you but
- 12 it's the same question.
- Do you allege that Westlands or the San Luis
- 14 and Delta-Mendota Water User Authority will suffer
- 15 injury for the implementation of the California
- 16 WaterFix?
- 17 WITNESS MIZUNO: I don't have an answer for
- 18 that question. I don't know.
- 19 MR. RUIZ: Dr. Shires?
- 20 WITNESS SHIRES: I don't have an answer for
- 21 that.
- MR. RUIZ: Mr. Gutierrez?
- 23 WITNESS GUTIERREZ: Do I allege that the
- 24 California WaterFix will harm Westlands Water District?
- MR. RUIZ: Yes.

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1 WITNESS GUTIERREZ: No, I do not allege that.
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- 2 MR. RUIZ: Same question but just a little bit
- 3 differently.
- 4 Do either of you -- or as to each one of you:
- 5 Do you allege that Westlands and San Luis and
- 6 Delta-Mendota Water User Authority will suffer injury
- 7 from the addition of a point of diversion or points of
- 8 diversion in the North Delta?
- 9 WITNESS SHIRES: No.
- 10 WITNESS GUTIERREZ: No.
- 11 WITNESS MIZUNO: At this point, based on what
- 12 I know, I -- I don't think so.
- MR. RUIZ: No further questions.
- 14 CO-HEARING OFFICE DODUC: Thank you, Mr. Ruiz.
- 15 Always efficient, always a pleasure.
- 16 Since we're going long today, let's take two
- 17 shorter breaks, if that's okay with the court reporter.
- 18 THE REPORTER: (Nodding head.)
- 19 CO-HEARING OFFICE DODUC: We will return at
- 20 11:10.
- 21 (Recess taken at 11:02 a.m.)
- 22 (Proceedings resumed at 11:10 a.m.:)
- 23 CO-HEARING OFFICE DODUC: All right. Please
- 24 take your seats. We are back in session.
- 25 And, Mr. Keeling, it is your turn.

1	And after Mr. Keeling will be Mr. Jackson.
2	MR. KEELING: Tom Keeling for the San Joaquin
3	County Protestants.
4	Most of my questions are for Dr. Shires, going
5	to his statements about demographics in Fresno and
6	Kings County, agricultural production and the like.
7	I may have one or two questions for
8	Mr. Gutierrez as well about his understanding on water
9	quality standards and such in the Delta.
10	CO-HEARING OFFICE DODUC: (Nodding head.)
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1
                      CROSS-EXAMINATION BY
 2
             MR. KEELING: Good morning, Dr. Shires.
 3
             WITNESS SHIRES: Good morning.
             MR. KEELING: I'd like to direct your
    attention to Exhibit WWD-18, Mr. Baker, Page 5 --
 5
 6
             (Exhibit displayed on screen.)
 7
             MR. KEELING: -- Lines 22 through 26.
 8
             (Exhibit displayed on screen.)
 9
             MR. KEELING: Do you have that in front of you
10
   now?
11
             WITNESS SHIRES: Yes, sir.
12
             MR. KEELING: This section of your direct
13
    testimony concerns an income gap between the state
14
   overall and -- well, be -- between the state overall
15
   and two counties in the Westlands Service District; is
   that correct?
16
17
             WITNESS SHIRES: Yes.
18
             MR. KEELING: To what do you attribute this
19
    income gap?
20
             WITNESS SHIRES: I think part of it's related
21
    to the overheating of the Bay Area economy, where wages
22
    are skyrocketing dramatically.
23
             And part of it has to do with sort of the
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MR. KEELING: Does it -- Does this have to do

long-term instability of the Central Valley economy.

24

25

- 1 in large part with the fact that this is an
- 2 agricultural community, or at least an
- 3 agriculture-based community?
- 4 WITNESS SHIRES: Agriculture is certainly an
- 5 important contributor to the economy.
- 6 MR. KEELING: Is the income disparity
- 7 referenced in this part of your testimony unique to
- 8 Fresno and Kings Counties?
- 9 WITNESS SHIRES: Are you asking me are there
- 10 other counties that have similar disparities?
- 11 MR. KEELING: Yes. I'm -- I'm asking you if
- 12 there's something about this observation that's unique
- 13 to these two counties that wouldn't be true, for
- 14 example, in other small agricultural counties in
- 15 California.
- 16 WITNESS SHIRES: I haven't looked at the
- 17 detailed data for those counties but I would expect
- 18 similar trends.
- 19 MR. KEELING: You would expect to find similar
- 20 disparities there?
- 21 WITNESS SHIRES: I'd expect to find similar
- 22 trends. The magnitude of the disparities may vary.
- 23 MR. KEELING: Let me ask you: Is this income
- 24 profile that -- that you've presented for the
- 25 agricultural industry in Fresno and Kings Counties

1 something you think the State Board should consider in

- 2 deciding whether to grant the Petition for Change in
- 3 Point of Diversion?
- 4 WITNESS SHIRES: Could you repeat the
- 5 question?
- 6 MR. KEELING: Is this income profile that
- 7 you've presented in your testimony for the agricultural
- 8 communities -- industry in Fresno and Kings Counties
- 9 something that you think the State Board should
- 10 consider in deciding whether to grant the Petition for
- 11 Change in Point of Diversion?
- 12 WITNESS SHIRES: I think it's certainly a
- 13 variable that should be part of the consideration, yes.
- MR. KEELING: Why?
- 15 WITNESS SHIRES: I think that the Board's
- 16 responsibility is to make trade-offs between various
- 17 uses across the state. And clearly any kind of
- 18 restrictions which would reduce or adversely affect
- 19 agriculture in this region will have impacts on these
- 20 communities.
- MR. KEELING: So, then, based on that,
- 22 wouldn't you agree that the Board should, by the same
- 23 logic, also consider the likely impact of its decision
- 24 on agricultural communities other than the ag --
- 25 agricultural communities of Fresno and Kings Counties?

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1
             WITNESS SHIRES: It's my assumption that they
 2
  will.
 3
             MR. KEELING: Mr. Baker, can you turn our
   attention to Page 8 --
 5
             (Exhibit displayed on screen.)
 6
             MR. KEELING: -- Lines -- Line 17 through
 7
    Page 9, Line 6.
             (Exhibit displayed on screen.)
 8
 9
             MR. KEELING: Dr. Shires, could you take a
    look at that text, beginning on Page 8, Line 17 and
10
11
    going through Page 9, Line 6.
12
             And let me know when you've refreshed your --
13
   yourself on that.
14
             WITNESS SHIRES: (Examining document.)
15
             CO-HEARING OFFICE DODUC: Mr. Baker, could we
   make it a bit larger?
16
17
             (Exhibit displayed on screen.)
18
             CO-HEARING OFFICE DODUC: Thank you.
             WITNESS SHIRES: Okay.
19
20
             MR. KEELING: My understanding, Dr. Shires, is
21
    that here you are explaining the larger economic and
    employment impacts of the agricultural industry in
22
23
    Fresno and Kings Counties beyond direct farm
24
    employment.
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Am I correct in that understanding?

25

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1 WITNESS SHIRES: Yes.
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- 2 MR. KEELING: Is this pattern unique to Fresno
- 3 and Kings Counties?
- 4 WITNESS SHIRES: I assume not.
- 5 MR. KEELING: Thank you.
- 6 Mr. Baker, can you move on to Lines 18 through
- 7 24 on Page 9.
- 8 (Exhibit displayed on screen.)
- 9 MR. KEELING: Dr. Shires, if you could take a
- 10 brief look and refresh your -- yourself on those
- 11 lines --
- 12 WITNESS SHIRES: (Examining document.)
- 13 MR. KEELING: -- beginning with the words, "As
- 14 agricultural employment," and let me know when you're
- 15 ready?
- 16 WITNESS SHIRES: I'm ready.
- 17 MR. KEELING: Okay. Are you claiming that
- 18 these potential impacts of diminished supplies of
- 19 usable water are unique to Fresno and Kings Counties?
- 20 WITNESS SHIRES: I do not make that claim.
- 21 MR. KEELING: So, you would agree, would you
- 22 not, that the same or similar economic pattern would
- 23 hold for other agricultural communities that could
- 24 experience a diminishment in supplies of usable water
- 25 as a result of the decision of the State Board with

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1 respect to the WaterFix Petition?
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- 2 WITNESS SHIRES: I have not examined other
- 3 counties, and so I -- I suspect that the answer to that
- 4 question would vary depending on the county.
- 5 MR. KEELING: Mr. Baker, could you move on to
- 6 Page 13 --
- 7 (Exhibit displayed on screen.)
- 8 MR. KEELING: -- Lines 10 through 14.
- 9 (Exhibit displayed on screen.)
- 10 MR. KEELING: Dr. Shires, my question with
- 11 respect these lines:
- 12 I'm -- I'm just looking to understand. I'd
- 13 like you to explain to me what you mean by adaptation
- 14 (reading):
- ". . . Through the use of technology and
- 16 modified planting strategies."
- 17 What did you mean by that as used here?
- 18 WITNESS SHIRES: In -- In some ways, it has to
- 19 do with crop mix. But mostly what I'm talking about in
- 20 the use of technology portion is the changes that
- 21 Westlands Water District growers have -- the advances
- 22 that they've implemented in the use of water, not
- 23 having open-trench irrigation, you know, moving water
- 24 directly to the roots of trees, things like that.
- 25 Scarcity has forced them to be, I think, very

- 1 efficient in the use of the water that they have.
- 2 MR. KEELING: Drip irrigation, for example?
- 3 WITNESS SHIRES: Yes.
- 4 MR. KEELING: You're not suggesting that use
- 5 of drip irrigation is unique to the Westlands farmers;
- 6 are you?
- 7 WITNESS SHIRES: I am not. I -- I make no
- 8 claims about uniqueness in this case. I'm talking
- 9 specifically about the attributes of the District.
- 10 MR. KEELING: Any other technologies that you
- 11 had in mind in this sentence?
- 12 WITNESS SHIRES: Metering; the -- the pumping
- 13 strategies; the fact that they track groundwater
- 14 pumping very efficiently, wirelessly.
- I mean, there's a range of technology. Use of
- 16 satellites.
- 17 There's a wide use of technology the farmers
- 18 have turned to to make their use of water more
- 19 efficient.
- 20 MR. KEELING: These practices vary from farmer
- 21 to farmer; do they not?
- 22 WITNESS SHIRES: They do.
- MR. KEELING: Mr. Baker, if we could go to
- 24 Page 14, Lines 1 through 14.
- 25 (Exhibit displayed on screen.)

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1 MR. KEELING: Dr. Shires, as I understand it,
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- 2 this -- these 14 lines, including the blue and white
- 3 flowchart of sorts, further explain the -- what you
- 4 refer to as the ripple effect in -- in the economy; am
- 5 I correct?
- 6 WITNESS SHIRES: Yes.
- 7 MR. KEELING: Recent . . .
- 8 Again, I want to make sure: You're not
- 9 claiming, are you, that this ripple effect pattern is
- 10 unique to Fresno and Kings Counties?
- 11 WITNESS SHIRES: I do not.
- MR. KEELING: Mr. Baker, could we have
- 13 Page 18, Lines 9 through 14.
- 14 (Exhibit displayed on screen.)
- 15 MR. KEELING: Dr. Shires, I'd like to direct
- 16 your attention to the second sentence in that
- 17 paragraph, which reads -- And you can read the whole
- 18 paragraph. I know I'm reading a sentence out of
- 19 context, so take your time.
- That sentence reads (reading):
- 21 "This has been driven by the
- 22 decision of (sic) the state and federal
- 23 regulators for regulatory reasons to
- 24 limit the share of the overall -- the
- 25 overall water allocation that the

- District receives."
- I want to know: What sources did you consult
- 3 in making that statement?
- 4 WITNESS SHIRES: A combination of some of the
- 5 decisions, the media accounts, and the statements of
- 6 the agencies.
- 7 MR. KEELING: Oh. Which decisions did you
- 8 consult for this?
- 9 WITNESS SHIRES: The statements by the CVP on
- 10 the amount of water available . . . in the interior.
- 11 MR. KEELING: Central Valley Project?
- 12 WITNESS SHIRES: Yes, amongst others.
- 13 MR. KEELING: What other statements or reports
- 14 did you rely on?
- 15 WITNESS SHIRES: There were some internal
- 16 documents provided by Westlands on the history of the
- 17 Projects, having to do with the agreements.
- 18 MR. KEELING: And what kind of internal
- 19 reports?
- 20 WITNESS SHIRES: Not in -- I'm sorry. Not
- 21 internally. They were on the website. They're
- 22 publicly available.
- MR. KEELING: These are publicly available
- 24 Westlands Water District website materials?
- 25 WITNESS SHIRES: They're just materials that

1 document the history of Westlands water, access to

- 2 water.
- 3 MR. KEELING: You mentioned media statements.
- 4 Are there media statements in addition to what
- 5 you found on the Westlands website?
- 6 WITNESS SHIRES: I did not find the media
- 7 citations on the Westlands website.
- 8 MR. KEELING: What other media statements,
- 9 then, are you referring to?
- 10 WITNESS SHIRES: Accounts of the general media
- 11 describing the plans.
- 12 MR. KEELING: What is your understanding --
- 13 And I'm -- I'm -- I know you're not a lawyer. I'm not
- 14 asking you for a legal opinion.
- 15 I -- I know you're not a biologist. I'm not
- 16 asking you for a biological opinion.
- 17 I'm asking for your understanding, Dr. Shires.
- 18 What is your understanding of the term
- 19 "regulatory reasons" as you used those words in this
- 20 sentence?
- 21 WITNESS SHIRES: Regulatory reasons are the
- 22 factors that go into a decision. Typically public
- 23 agencies make decisions based on laws and as a result
- 24 of those decisions and trade-offs and the directions
- 25 that are created by those that make decisions about

- 1 what policies are presented.
- 2 MR. KEELING: Do you have any more specific
- 3 understanding of those regulatory reasons than that?
- 4 WITNESS SHIRES: I do, but I don't have a
- 5 specific legal opinion about any decision by the
- 6 agencies.
- 7 MR. KEELING: I'm not asking for a specific
- 8 legal opinion. I'm asking for your understanding.
- 9 WITNESS SHIRES: My understanding is that
- 10 agencies interpret the laws as they see them and make
- 11 policy decisions that are related. And they have staff
- 12 lawyers that make -- that -- that make those decisions
- 13 and inform them.
- MR. KEELING: Mr. Baker, if we can go down to
- 15 Lines 18 through 19 on Page 18.
- 16 (Exhibit displayed on screen.)
- 17 MR. KEELING: Dr. Shires, do you -- you see
- 18 that we're -- you're -- you're discussing the fallowing
- 19 of ground -- farmland here?
- 20 WITNESS SHIRES: I do.
- 21 MR. KEELING: This pattern, the foll -- the
- 22 fallowing of farmland during water shortages, is not
- 23 unique to Westlands; is it?
- 24 WITNESS SHIRES: I don't believe so, no.
- 25 MR. KEELING: In their farmland fallowing

- 1 decision-making process, isn't it true that Westlands'
- 2 farmers typically fallow less productive soil before
- 3 they fallow their most productive soil?
- 4 WITNESS SHIRES: I mean, I have no specific
- 5 knowledge of that. I would assume that's the case.
- 6 MR. KEELING: Are you familiar with the term
- 7 "prime farmland"?
- 8 WITNESS SHIRES: Yes.
- 9 MR. KEELING: Hmm?
- 10 WITNESS SHIRES: Yes.
- 11 MR. KEELING: How much of Westlands Water
- 12 District consists of prime farmland?
- 13 WITNESS SHIRES: I don't know.
- 14 MR. KEELING: Do you know how much prime
- 15 farmland lies in the Delta?
- 16 WITNESS SHIRES: I do not know.
- 17 MR. KEELING: Have you ever heard it said that
- 18 the largest contin -- contiguous swath of prime
- 19 farmland in California is in the Delta?
- 20 WITNESS SHIRES: I have not heard that.
- 21 MR. KEELING: Mr. Baker, could we take a look
- 22 at Lines 22 through 23 on the same page.
- 23 (Exhibit displayed on screen.)
- MR. KEELING: What is your source for this
- 25 statement that "Westlands Water District farmers have

1 become global leaders in water-efficient farming,"

- 2 Dr. Shires?
- 3 WITNESS SHIRES: A combination of statements
- 4 in the media and an understanding of the efficiency of
- 5 Westlands water.
- 6 MR. KEELING: And what is the basis for
- 7 understanding the efficiency of Westlands water?
- 8 WITNESS SHIRES: Personal observation.
- 9 MR. KEELING: Have you read any studies or
- 10 reports on this subject?
- 11 WITNESS SHIRES: None that I can recall at the
- 12 moment.
- MR. KEELING: Hmm?
- 14 WITNESS SHIRES: None that I recall at the
- 15 moment.
- 16 MR. KEELING: Have you consulted any experts
- 17 in water efficiency in making this statement?
- 18 WITNESS SHIRES: No.
- 19 MR. KEELING: Mr. Baker, let's move on to
- 20 Page 27, Lines 21 through 24.
- 21 (Exhibit displayed on screen.)
- 22 MR. KEELING: Dr. Shires, did you -- Do you
- 23 have that in front of you?
- 24 WITNESS SHIRES: I do.
- 25 MR. KEELING: These -- These numbers, these

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1 statistics you gave here, are statewide; are they not?
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- WITNESS SHIRES: Yes, they are.
- 3 MR. KEELING: So they would include
- 4 agricultural production in the Delta; would they not?
- 5 WITNESS SHIRES: They would.
- 6 MR. KEELING: Not unique to Westlands.
- 7 WITNESS SHIRES: What is -- What is not unique
- 8 to Westlands.
- 9 MR. KEELING: These statistics are not
- 10 particular to Westlands; are they?
- 11 WITNESS SHIRES: They represent California.
- 12 MR. KEELING: Thank you.
- 13 Mr. Baker, let's move on to Page 30, Lines 11
- 14 through 14.
- 15 (Exhibit displayed on screen.)
- MR. KEELING: Dr. Shires, I believe here
- 17 you're talking about the importance of healthy fresh
- 18 fruit and vegetables in what has become the nationwide
- 19 battle against obesity; am I correct?
- 20 WITNESS SHIRES: Yes.
- 21 MR. KEELING: I believe this touches on some
- 22 of -- some of the exchange with Miss Meserve this
- 23 morning.
- 24 Your observation -- Well, your observation
- 25 here is not unique to fruits and vegetables coming from

```
1 Westlands; is it?
 2
             WITNESS SHIRES: It's -- It's California's
 3
   production.
             MR. KEELING: So it would be true -- equally
 4
   true of fruits and vegetables from the Delta.
 5
 6
             WITNESS SHIRES: Yes.
 7
             MR. KEELING: Let's go to Page 32 of this
    exhibit, Mr. Baker --
 8
9
             (Exhibit displayed on screen.)
10
             MR. KEELING: -- Lines 22 through 25.
             (Exhibit displayed on screen.)
11
12
             MR. KEELING: I -- I'd like to invite your
   attention to these sentences, Dr. Shires.
13
14
             Quote (reading):
15
                  "These are important points --
             California's farms create jobs for
16
17
             low-skill and low-educational attainment
18
             workers. These workers are not easily
             transferred into other roles in the
19
20
             economy. In many instances, these
21
             workers have acquired specialized skills,
             experience and training that is uniquely
22
23
             specific to the agricultural industry."
24
             Do you see that language?
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WITNESS SHIRES: Yes.

25

- 1 MR. KEELING: Well, that statement is not
- 2 particular to Westlands Water District; is it?
- 3 WITNESS SHIRES: No.
- 4 MR. KEELING: So you would concede that this
- 5 statement applies to other agricultural communities in
- 6 California besides Westlands.
- 7 WITNESS SHIRES: That's what the statement
- 8 says.
- 9 MR. KEELING: And that would include the
- 10 Delta?
- 11 WITNESS SHIRES: Yes.
- MR. KEELING: Let's go to Page 33, Line 17,
- 13 Mr. Baker.
- 14 (Exhibit displayed on screen.)
- 15 MR. KEELING: As I understand it, Dr. Shires,
- 16 your point here is that a stable and robust domestic
- 17 food supply is important to national security; is that
- 18 right?
- 19 WITNESS SHIRES: Yes.
- 20 MR. KEELING: And that observation is not
- 21 unique to Westlands Water District; is it?
- 22 WITNESS SHIRES: No.
- 23 (Timer rings.)
- MR. KEELING: You would concede, would you
- 25 not, that this observation on Page 33 is also true with

- 1 respect to productive agricultural communities
- 2 elsewhere in California?
- 3 WITNESS SHIRES: I . . . I'm not sure how to
- 4 answer that question. Would you restate it?
- 5 MR. KEELING: Well, would you concede that
- 6 this observation of a stable and robust food supply is
- 7 one of the first of these in importance.
- 8 WITNESS SHIRES: It would --
- 9 MR. KEELING: You would concede that it's true
- 10 of other productive ag -- agricultural communities in
- 11 California?
- 12 WITNESS SHIRES: I guess my concern is that
- 13 the statement doesn't say anything about communities.
- MR. KEELING: Thank you.
- 15 How about agricultural production elsewhere in
- 16 California?
- 17 WITNESS SHIRES: Yes.
- 18 MR. KEELING: And that would include the
- 19 agricultural production in the Delta.
- 20 WITNESS SHIRES: Yes.
- 21 CO-HEARING OFFICE DODUC: How much additional
- 22 time do you need, Mr. Keeling?
- MR. KEELING: No more than two minutes.
- 24 CO-HEARING OFFICE DODUC: All right. Lets
- 25 proceed.

- I was going to offer you 10 but I'll take two.
- 2 MR. KEELING: I'm negotiating against myself
- 3 here.
- I have just one for Mr. Gutierrez.
- 5 This morning, in response to a question from
- 6 Ms. Meserve, you acknowledged that water deliveries
- 7 from the Delta to Westlands are affected by water
- 8 quality standards in the Delta.
- 9 Do you recall that testimony?
- 10 WITNESS GUTIERREZ: Yes.
- 11 MR. KEELING: What is your understanding, if
- 12 you have one, as to why -- why those water quality
- 13 standards exist?
- 14 WITNESS GUTIERREZ: My understanding is, to
- 15 maintain a certain salinity level in the Delta.
- MR. KEELING: What is your understanding, if
- 17 you have one, as to why anyone would want to maintain a
- 18 certain salinity level in the Delta?
- 19 WITNESS GUTIERREZ: I'm assuming it would be
- 20 to ensure that higher -- waters with higher
- 21 concentrations of total dissolved solids are not
- 22 exported when diverted.
- 23 MR. KEELING: You think that those water
- 24 quality standards are going to protect water going to
- 25 Westlands?

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1 WITNESS GUTIERREZ: I don't know that.
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- 2 MR. KEELING: Okay. Did anybody ever tell you
- 3 that they exist to protect agriculture in the Delta?
- 4 WITNESS GUTIERREZ: I have heard that.
- 5 MR. KEELING: Did anyone ever tell you that
- 6 they pro -- they exist also to protect species in the
- 7 Delta?
- 8 WITNESS GUTIERREZ: No. I've only . . . I
- 9 believe I've only heard it referred to as protecting
- 10 the water quality when diverted for consumptive use.
- 11 MR. KEELING: Mr. Gutierrez, thank you very
- 12 much, and Dr. Shires, thank you.
- 13 CO-HEARING OFFICE DODUC: Thank you,
- 14 Mr. Keeling.
- 15 Mr. Jackson.
- 16 Mr. Jackson has estimated about 60 minutes.
- 17 If he keeps to that, Candace, just wave whenever you
- 18 need a break.
- 19 THE REPORTER: (Nodding head.)
- 20 MR. JACKSON: Mr. Baker, could you pull up
- 21 San Luis and Delta-Mendota Water Agency Number 19.
- 22 CO-HEARING OFFICE DODUC: While he's doing
- 23 that, Mr. Jackson, an outline of your cross, please.
- MR. JACKSON: Yes. I have questions --
- 25 (Exhibit displayed on screen.)

- 1 MR. JACKSON: -- for Mr. Gutierrez which deal
- 2 with Westlands' sources of water; the 1963 long-term
- 3 Water Service Contract; water transfers; groundwater;
- 4 Central Valley Project operations as they affect
- 5 Westlands' water supply; the limits of drought; and the
- 6 section historic Federal reservoir levels; and then how
- 7 he imagines -- or what he knows about how things would
- 8 change if the WaterFix was approved.
- 9 For Dr. Shires, I have less questions because
- 10 of the last cross-examination by Mr. Keeling and
- 11 Miss Meserve's previous questions.
- 12 But there will be questions in regard to the
- 13 Sacramento Valley section instead of the Delta.
- 14 CO-HEARING OFFICE DODUC: (Nodding head.)
- MR. JACKSON: The . . .
- 16 There will be a series of questions about
- 17 how -- whether or not he's factored in drought to any
- 18 of his numbers in terms of the long-term averages;
- 19 specific questions in regard to almonds.
- 20 And I think I can leave out the -- the
- 21 questions dealing with the differentiation between
- 22 Westlands and the rest of agriculture in California.
- 23 CO-HEARING OFFICE DODUC: Yes. Mr. Keeling
- 24 did that quite well.
- MR. JACKSON: I thought he did, too.

1	And I will start with Ms. Mizuno.						
2	And the questions for her will start with the						
3	San Luis and Delta-Mendota Water Agency support for						
4	improved conveyance; the reliability and quantity of						
5	water and why it's diminished; and a few questions in						
6	regard to the the general background on the San Luis						
7	and Delta-Mendota Water Authority; and its control and						
8	operation of the Delta-Mendota Canal; the Bill Jones						
9	Pumping Plant; the O'Neill Pumping Plant; and the						
10	operation of the Mendota Pool.						
11	And I'll start with Ms. Mizuno.						
12	Could you go to the end of the testimony.						
13	(Exhibit displayed on screen.)						
14	MR. JACKSON: Paragraph 20.						
15	(Exhibit displayed on screen.)						
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1	CROSS	-EXD	MINZ	MOTTA	BY

- 2 MR. JACKSON: Ms. Mizuno, what is your present
- 3 job with San Luis and Delta-Mendota?
- 4 WITNESS MIZUNO: I'm the Assistant Executive
- 5 Director.
- 6 MR. JACKSON: I'm sorry, ma'am. I -- I
- 7 couldn't hear that.
- 8 WITNESS MIZUNO: Yes. I am the Assistant
- 9 Executive Director.
- 10 MR. JACKSON: Your testimony indicates that
- 11 you . . . that San Luis and Delta-Mendota supports the
- 12 WaterFix because it's intended to move water in a way
- 13 that will have much reduced environmental impacts; is
- 14 that correct?
- 15 WITNESS MIZUNO: I don't believe that's what
- 16 it says. But what it says is, the WaterFix is
- 17 proposed -- intended to be a much reduced environmental
- 18 impact. It does not say the Authority supports the
- 19 WaterFix.
- 20 MR. JACKSON: Line 16 and 17 reads (reading):
- 21 "The WaterFix is intended to move
- 22 water in a way that will have much
- 23 reduced environment impacts."
- 24 Correct?
- 25 WITNESS MIZUNO: That's correct.

- 1 MR. JACKSON: And how do you -- How do you
- 2 understand the WaterFix is going to move water in a way
- 3 that will cause reduced environmental impacts?
- 4 WITNESS MIZUNO: I don't have the specifics on
- 5 that. But my understanding is, this Project is being
- 6 proposed because it will -- it's intended to reduce
- 7 environmental impacts; otherwise, it would not be
- 8 proposed.
- 9 MR. JACKSON: What evidence do you rely on to
- 10 come to that conclusion?
- 11 WITNESS MIZUNO: My -- That conclusion is
- 12 based on my understanding and what I've heard, read
- 13 through the media, on the Water Plan -- on the Project.
- 14 MR. JACKSON: Do you know which environmental
- 15 impacts it's designed to resolve?
- 16 WITNESS MIZUNO: Fishery impacts and water
- 17 quality impacts.
- 18 MR. JACKSON: And how would it -- How would
- 19 the WaterFix . . . assist in rev -- resolving water
- 20 quality impacts in the Delta, to your knowledge?
- 21 WITNESS MIZUNO: The water quality in the
- 22 Sacramento River is of higher quality than the water
- 23 that is moved through the Delta. So, therefore, by
- 24 having a North Delta convey -- excuse me -- having a
- 25 North Delta intake, you are able to convey water that

- 1 is of a higher quality.
- 2 MR. JACKSON: And that has to do with the fact
- 3 that it no longer travels through the Delta?
- 4 WITNESS MIZUNO: That's my understanding.
- 5 MR. JACKSON: So the way they would -- that it
- 6 would increase -- would improve water quality is
- 7 basically for people south of the Delta.
- 8 Is that fair to say?
- 9 WITNESS MIZUNO: I -- I don't -- I don't have
- 10 enough information to say that specifically.
- 11 MR. JACKSON: By removing the . . . the . . .
- 12 the less saline water from the Sacramento River, would
- 13 not that have effects on people downstream of the point
- 14 of diversion?
- 15 WITNESS MIZUNO: I don't know the answer to
- 16 that because I think it all -- it's a matter of how the
- 17 Project is operated.
- 18 MR. JACKSON: Does -- Has San Luis and
- 19 Delta-Mendota Water Agency made any recommendations for
- 20 the consideration by the State Board for how much water
- 21 could be taken in the North Delta diversion without
- 22 affecting the existing water quality downstream of that
- 23 point?
- 24 WITNESS MIZUNO: The Water Authority itself
- 25 has not made any recommendations.

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1 MR. JACKSON: Calling your attention to
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- 2 the . . . the second sentence in Paragraph 20. You say
- 3 (reading):
- 4 "Whether the WaterFix will be a
- 5 Project that also improves water supply
- 6 conditions for member agencies of the
- 7 San Luis and Delta-Mendota Water Agency
- 8 through new conveyance remains to be
- 9 seen."
- 10 What do you mean by "remains to be seen"?
- 11 WITNESS MIZUNO: The -- The Bureau of
- 12 Reclamation has not taken any -- a position on how the
- 13 CVP would participate in the WaterFix. And without
- 14 that information, our member agencies have not taken a
- 15 position on whether they're going to be able to
- 16 participate in the WaterFix. So, therefore, how the
- 17 WaterFix may improve their position or not is unknown
- 18 at this time.
- 19 MR. JACKSON: Has the . . . Is the San Luis
- 20 and Delta-Mendota Water Agency a participant in this
- 21 Petition in any fashion?
- 22 WITNESS MIZUNO: No.
- MR. JACKSON: Has the Bureau of Reclamation
- 24 indicated how the new North Delta facilities would be
- 25 operated in conjunction with your existing South Delta

- 1 diversions at Jones Pumping Plant?
- 2 WITNESS MIZUNO: I don't believe the operating
- 3 criteria has been established.
- 4 MR. JACKSON: In your opinion, as the
- 5 Assistant Manager of the San Luis and Delta-Mendota
- 6 Water Agency, would your -- if -- if the North Delta
- 7 facilities were established, would you receive less
- 8 water from the existing South Delta Jones Pumping Plant
- 9 facility?
- 10 WITNESS MIZUNO: I don't know that.
- MR. JACKSON: So your . . .
- 12 Has anything changed since the time your
- 13 testimony was submitted in regard to Reclamation
- 14 defining a role for the WaterFix for the Central Valley
- 15 Project?
- 16 WITNESS MIZUNO: I'm not aware of any changes.
- 17 MR. JACKSON: Has there been any consideration
- 18 by the San Luis and Delta-Mendota Water Agency member
- 19 agencies as to whether or not they would receive more
- 20 or less supply in droughts if the water -- if the -- if
- 21 the California WaterFix new facilities in the Northern
- 22 Delta were approved?
- 23 WITNESS MIZUNO: Can you repeat that question,
- 24 please.
- 25 MR. JACKSON: Sure. It was kind of

- 1 convoluted.
- 2 WITNESS MIZUNO: Um-hmm.
- 3 MR. JACKSON: Have the San Luis and
- 4 Delta-Mendota Water Agen -- Agency's member agencies
- 5 defined how -- how they would operate the South Delta
- 6 facilities in the event of the improve -- approval of
- 7 the new North Delta diversions called for in the
- 8 WaterFix?
- 9 WITNESS MIZUNO: I'm not aware of any of our
- 10 member agencies making that determination.
- 11 MR. JACKSON: Could you scroll -- Mr. Baker,
- 12 could you scroll up just a bit to 19.
- 13 (Exhibit displayed on screen.)
- 14 MR. JACKSON: You indicate in your testimony
- 15 on Line 1 on . . . Excuse me.
- 16 You indicate in your testimony that -- on
- 17 Line 15 that (reading):
- "A new approach is needed."
- 19 Do you see that?
- 20 WITNESS MIZUNO: Um-hmm. Yes.
- 21 MR. JACKSON: What is your understanding of
- 22 your organizational's -- your organization's . . .
- 23 conclusion that a new approach is needed?
- 24 WITNESS MIZUNO: The Water Authority Board has
- 25 not taken any on the WaterFix. However, our goal has

- 1 always been to look for opportunities, ways, to improve
- 2 the water supply to our member agency. We don't have
- 3 any specific approach in mind.
- 4 MR. JACKSON: Would -- Has there been any
- 5 discussion among the member agencies of the San Luis
- 6 and Delta-Mendota Water Agency in regard to
- 7 improvements in the existing system, such as building
- 8 state-of-the-art screens to protect the diversion --
- 9 to -- to protect the ecosystem from the diversion at --
- 10 at Jones Pumping Plant?
- 11 WITNESS MIZUNO: The Water Authority has not
- 12 taken any position on that.
- 13 MR. JACKSON: Do you know of any studies done
- 14 by the Water -- Water Agency about why the existing
- 15 facilities are constrained?
- 16 WITNESS MIZUNO: When you say "Water Agency,"
- 17 you're referring to the Water Authority?
- MR. JACKSON: Yes, I am. I'm sorry.
- 19 Could we agree that I just call it the Water
- 20 Authority from now on and --
- 21 WITNESS MIZUNO: Sure.
- MR. JACKSON: -- I'm -- because I'm butchering
- 23 it when I try to do the whole thing.
- 24 WITNESS MIZUNO: We have not taken -- We
- 25 have -- Repeat the question, please.

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1 MR. JACKSON: Sure.
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- 2 Has the Water Authority initiated planning for
- 3 improvements in the existing diversion in the South
- 4 Delta?
- 5 WITNESS MIZUNO: No.
- 6 MR. JACKSON: Mr. Baker, could you go up to
- 7 paragraph -- the bottom of Paragraph 17.
- 8 (Exhibit displayed on screen.)
- 9 CO-HEARING OFFICE DODUC: 17.
- 10 MR. BAKER: Yeah. The bottom is here.
- 11 MR. JACKSON: I -- I guess -- Move up a little
- 12 from . . .
- 13 (Exhibit displayed on screen.)
- MR. JACKSON: Thanks.
- 15 You're -- You're talking here about a set of
- 16 tables that Exhibit SLD -- Water Authority Exhibit
- 17 Number 14 that shows his -- historic CVP contract
- 18 allocations for various groups of CVP Contractors for
- 19 the period from 1997 to 2017.
- 20 It's also indicated that allocations for Water
- 21 Rights Settlement Contractors have remained at
- 22 100 percent.
- Isn't that a reflection of the difference in
- 24 status of various water users within the Central Valley
- 25 Project system?

- 1 WITNESS MIZUNO: It's a between -- It's a
- 2 difference between the types of contracts that they
- 3 have.
- 4 MR. JACKSON: And do those types of contracts
- 5 in -- in times of shortage have different rankings in
- 6 terms of how much water they can get?
- 7 WITNESS MIZUNO: I believe so, yes.
- 8 MR. JACKSON: And what are the Bureau of
- 9 Reclamation -- What is the Bureau of Reclamation's
- 10 ranking system within the overall distribution of CVP
- 11 water?
- 12 WITNESS MIZUNO: I don't understand your
- 13 question regarding the ranking system.
- 14 MR. JACKSON: Is -- Are any of the member
- 15 agencies of the Water Authority Settlement Contractors?
- 16 WITNESS MIZUNO: Yes.
- MR. JACKSON: And that would be the Exchange
- 18 Contractors?
- 19 WITNESS MIZUNO: That's correct.
- 20 MR. JACKSON: Do the Exchange Contractors get
- 21 more water than the rest of the Water Authority members
- 22 in times of drought?
- 23 WITNESS MIZUNO: Yes.
- MR. JACKSON: And why is that, to your
- 25 knowledge?

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1 WITNESS MIZUNO: Under their contract, they
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- 2 get their full supply based on a Shasta Index. And the
- 3 only time that they are reduced is when -- in direct
- 4 critical Shasta Index. So that is during a time of
- 5 drought is the only time they are reduced.
- 6 MR. JACKSON: Is it the -- the allegation of
- 7 the Water Authority that -- that the Bureau of
- 8 Reclamation is mismanaging the water by supplying
- 9 larger amounts in seasons that are dryer?
- 10 WITNESS MIZUNO: The Bureau of -- The
- 11 Authority's stand -- stands on that is that Reclamation
- 12 is meeting its obligations.
- MR. JACKSON: Is what?
- 14 WITNESS MIZUNO: Meeting its obligation.
- MR. JACKSON: So there is an obligation to
- 16 Settlement Contractors that's different than there
- 17 would be to Westlands, for instance.
- 18 WITNESS MIZUNO: Yes.
- 19 MR. JACKSON: And which Settlement Contractors
- 20 are -- Which CVP Contractors, other than the Exchange
- 21 Contractors, are -- have a higher priority than
- 22 Westlands, to your knowledge?
- 23 WITNESS MIZUNO: I believe the Sacramento
- 24 River Settlement Contractors.
- 25 MR. JACKSON: And do you know why they have a

- 1 higher priority?
- 2 WITNESS MIZUNO: Again, based on their
- 3 contract that they have with Reclamation.
- 4 MR. JACKSON: Has Reclamation ever cut the
- 5 Water Authority's . . . contracts, other than based
- 6 upon the difference in the contracts, to your
- 7 knowledge?
- 8 WITNESS MIZUNO: I am not aware of any.
- 9 MR. JACKSON: So part of the problem -- Is it
- 10 fair to say that part of the problem in Westlands
- 11 getting water is the Bureau's contracting procedures
- 12 have different classes of contracts?
- 13 WITNESS MIZUNO: Prior to 1991, the South of
- 14 Delta Ag Service Contractors were able to receive
- 15 100 percent, with the exception of 1977, of their
- 16 contract amounts.
- 17 Those same contract obligations existed prior
- 18 to 1991, as they do today. So I'm -- I -- I guess I
- 19 don't agree that the contract itself is the primary
- 20 reason as to why the South-of-Delta Contractors are
- 21 being shorted today.
- MR. JACKSON: The . . .
- 23 Prior to testifying, did you review
- 24 Mr. Gutierrez's testimony?
- 25 WITNESS MIZUNO: I did not.

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1 MR. JACKSON: Okay. And would he be the
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- 2 appropriate person to ask about the time periods and
- 3 the amount of water and that that sort of thing rather
- 4 than you?
- 5 WITNESS MIZUNO: Yes, please.
- 6 MR. JACKSON: Thank you.
- 7 I'll move to Mr. Gutierrez now.
- 8 WWD-15, Page 3.
- 9 (Exhibit displayed on screen.)
- 10 MR. JACKSON: Line 13.
- 11 (Exhibit displayed on screen.)
- MR. JACKSON: Mr. Gutierrez, this testimony
- 13 identifies the water rights holder for the contracts
- 14 that Westlands operates on as being held by the United
- 15 States; is that correct?
- 16 WITNESS GUTIERREZ: Yes.
- 17 MR. JACKSON: Does Westlands have any water
- 18 rights of its own?
- 19 WITNESS GUTIERREZ: No.
- 20 MR. O'HANLON: Objection: Legal conclusion --
- 21 Calls for legal conclusion.
- 22 CO-HEARING OFFICE DODUC: Overruled.
- To the extent he's able to answer.
- 24 WITNESS GUTIERREZ: My -- My understanding is
- 25 that Westlands does not hold any water rights.

- 1 MR. JACKSON: The -- You describe Reclamation
- 2 as operating the CVP as an integrated project; is that
- 3 correct?
- 4 WITNESS GUTIERREZ: Yes.
- 5 MR. JACKSON: What do you mean by an
- 6 "integrated project"?
- 7 WITNESS GUTIERREZ: My opinion of an
- 8 integrated project is that Reclamation uses water
- 9 stored in multiple reservoirs in California to provide
- 10 supply to CVP Contractors.
- 11 MR. JACKSON: What is the role of San Luis
- 12 Reservoir in the operation of the -- first, the
- 13 Westlands Water District, and then, second, the other
- 14 agencies in the Water Authority?
- 15 WITNESS GUTIERREZ: Well, the role of San Luis
- 16 Reservoir, as Reclamation utilizes San Luis Reservoir,
- 17 is to store water that is exported by Jones Pumping
- 18 Plant that is not used to meet the outside demands when
- 19 the water is pumped.
- 20 MR. JACKSON: So during the summer, you -- you
- 21 run Jones to deliver water straight to the farms, and
- 22 the rest of the year you store it; is that correct? I
- 23 mean, that's simplistic but is that what happens?
- 24 WITNESS GUTIERREZ: Westlands doesn't run
- 25 Jones Pumping Plant. The --

- 1 MR. JACKSON: The Authority does.
- 2 WITNESS GUTIERREZ: -- Authority does.
- 3 The water is -- During the summer, I guess it
- 4 depends which month you're talking about. And if
- 5 pumping at Jones is enough to meet the outside demands,
- 6 then it could either be used directly to meet demands.
- 7 But at certain periods, the demands might be
- 8 high, higher than Jones Pumping, at which time water
- 9 would be drained from San Luis Reservoir to supplement
- 10 the supply that could not be met by Jones.
- 11 MR. JACKSON: Are there times in which that
- 12 operation results in inability to meet demand?
- 13 WITNESS GUTIERREZ: Do you mean when both
- 14 Jones Pumping and San Luis draining are not sufficient
- 15 to meet demands? Is that the question?
- MR. JACKSON: No. I mean, are there times in
- 17 which you can't both store and do direct diversion
- 18 for -- for on-farm use?
- 19 WITNESS GUTIERREZ: Yes, there are times when
- 20 you could both store and meet the outside demands.
- 21 MR. JACKSON: In the storage at -- at
- 22 San Luis, is all of San Luis is a Bureau facility or is
- 23 it shared with the State Water Project?
- 24 WITNESS GUTIERREZ: It is a shared facility.
- 25 MR. JACKSON: How would the operation of the

- 1 San Luis Reservoir change if WaterFix was approved?
- 2 WITNESS GUTIERREZ: I don't know how it would
- 3 change.
- 4 MR. JACKSON: Is there a possibility that the
- 5 approval of WaterFix would affect the ability of
- 6 San Luis to be used for the South-of-Delta purposes
- 7 that we've talked about, direct irrigation and storage?
- 8 MR. O'HANLON: Objection: Calls for
- 9 speculation.
- 10 CO-HEARING OFFICE DODUC: To the best of your
- 11 knowledge, Mr. Gutierrez. And if you cannot answer,
- 12 then just say so.
- 13 WITNESS GUTIERREZ: Yeah. I cannot answer
- 14 that question.
- MR. JACKSON: Can you -- Can you tell me
- 16 whether or not you would expect any improvement for
- 17 your existing water supply situation if the North Delta
- 18 diversions were permitted and built from today?
- 19 WITNESS GUTIERREZ: I guess it depends on the
- 20 restrictions that are placed on the Project. I -- I
- 21 can't answer whether supplies would increase or
- 22 decrease.
- 23 MR. JACKSON: Are the facilities -- Are there
- 24 facilities limitations as the Project exists today?
- 25 WITNESS GUTIERREZ: Do you mean the proposed

- 1 two-tunnel project?
- 2 MR. JACKSON: No. I'm -- I'm talking about,
- 3 are -- In your existing Project today, from the South
- 4 Delta pumps and the Jones Pumping Plant, do those
- 5 facilities limit your ability to get water at any time
- 6 during the season?
- 7 WITNESS GUTIERREZ: The physical capacity of
- 8 the Jones Pumping Plant, if operated at its maximum
- 9 capacity, should be sufficient.
- 10 MR. JACKSON: By itself.
- 11 WITNESS GUTIERREZ: If you had no regulatory
- 12 restrictions, it should be sufficient.
- MR. JACKSON: So, in other words, the only
- 14 thing that affects the ability for you to meet demand
- 15 is regulatory restrictions? Is that true?
- 16 WITNESS GUTIERREZ: Well, the upper DMC does
- 17 have a conveyance constraint, and I -- I assume that
- 18 could also limit the supply during certain times.
- 19 But, like I say, the assumption that you're
- 20 making, if Jones could operate unrestricted, could it
- 21 provide enough supplies South of Delta to meet
- 22 Westlands Water District demands, I -- I think my
- 23 answer would be yes.
- MR. JACKSON: Is there any way that you can
- 25 envision a . . . an improvement to your water supply

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1 that would not require reduction of today's
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- 2 environmental restrictions?
- 3 WITNESS GUTIERREZ: I -- I can't envision a
- 4 scenario at this time.
- 5 MR. JACKSON: Do you know how much the
- 6 restrictions have to be reduced to give you your
- 7 70 percent supply?
- 8 WITNESS GUTIERREZ: Like I say, I would have
- 9 to look at not just Westlands Water District but all
- 10 the other Authority members and Refuges and M&I
- 11 customers to answer that question. I can't answer that
- 12 right now.
- 13 MR. JACKSON: And to change restrictions, the
- 14 restrictions would have to be changed on the Bureau of
- 15 Reclamation and not on the Authority or the District;
- 16 correct?
- 17 WITNESS GUTIERREZ: I mean, the restrictions
- 18 would have to be placed on, I'm assuming, the agency
- 19 that holds the water rights.
- 20 MR. JACKSON: Now, you indicate in your
- 21 testimony on Page 4 at Line 6 --
- 22 (Exhibit displayed on screen.)
- 23 MR. JACKSON: -- that (reading):
- 24 "Reclamation has allocated
- 25 Westlands' full contractual entitlement

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1 to CVP water in only three of the last
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- 2 (sic) 28 years."
- 3 Correct?
- 4 WITNESS GUTIERREZ: That's in my statement,
- 5 correct.
- 6 MR. JACKSON: Were those all critical water
- 7 years?
- 8 WITNESS GUTIERREZ: You mean critically dry
- 9 water years?
- 10 MR. JACKSON: Yes. Yes.
- 11 WITNESS GUTIERREZ: When Westlands received
- 12 its full contractual entitlement, were those critically
- 13 dry water years?
- MR. JACKSON: Yes.
- 15 WITNESS GUTIERREZ: No.
- MR. JACKSON: All right. Were those all
- 17 normal years?
- 18 WITNESS GUTIERREZ: No.
- MR. JACKSON: Were those all wet years?
- 20 WITNESS GUTIERREZ: I assume, yes.
- 21 MR. JACKSON: So in the years -- You -- You --
- 22 You talk about, at Line 9 through 2017 -- excuse me --
- 23 through Line 15, that Westlands received a zero percent
- 24 allocation in 2015, and a 5 percent allocation in 2016.
- You see that?

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1 WITNESS GUTIERREZ: Yes.
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- 2 MR. JACKSON: Was that during the drought?
- 3 WITNESS GUTIERREZ: I believe 2015 was during
- 4 the drought, and I'm not sure if the drought's
- 5 designation continued into 2016. I -- I believe it
- 6 did, but I'm not 100 percent sure.
- 7 MR. JACKSON: And you note that, in 2016
- 8 (reading):
- 9 ". . . Westlands received approval to
- 10 use . . . water with only two months left
- in the contract year . . . "
- 12 Do you see that?
- 13 WITNESS GUTIERREZ: Yes.
- MR. JACKSON: And who -- who made . . . that
- 15 decision that you would get your water so late you
- 16 probably couldn't use it?
- 17 WITNESS GUTIERREZ: The Bureau of Reclamation.
- 18 MR. JACKSON: Not State Water Board.
- 19 WITNESS GUTIERREZ: No. The Bureau of
- 20 Reclamation.
- MR. JACKSON: Right.
- 22 Mr. Baker, Page 7 --
- 23 (Exhibit displayed on screen.)
- 24 MR. JACKSON: -- Lines 15 through 23 has a
- 25 figure.

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1 (Exhibit displayed on screen.)
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- 2 MR. JACKSON: Thank you.
- 3 All right. Calling your attention to the 2006
- 4 and to 2017 years, there are only two years, 2006 and
- 5 2011, and then 2017 -- I guess, three -- that are over
- 6 50 percent; correct?
- 7 WITNESS GUTIERREZ: Yes.
- 8 MR. JACKSON: So were all those years that
- 9 were under 50 percent either dry or -- or critical
- 10 water years for everyone in California?
- 11 WITNESS GUTIERREZ: I don't know that answer.
- 12 MR. JACKSON: Is there any reason to believe
- 13 that Reclamation was just picking on you, your
- 14 agencies?
- MR. O'HANLON: Objection: Just improper
- 16 question.
- 17 CO-HEARING OFFICE DODUC: Mr. Jackson, please
- 18 rephrase.
- MR. JACKSON: Were there lawsuits that
- 20 prevented Reclamation from delivering you water, to
- 21 your knowledge?
- 22 WITNESS GUTIERREZ: Not to my knowledge.
- MR. JACKSON: Were there . . .
- 24 Well, was the only possible reason for that
- 25 the fact that there just wasn't water to deliver?

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1 MR. O'HANLON: Objection: Calls for
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- 2 speculation.
- 3 CO-HEARING OFFICE DODUC: Mr. Gutierrez, do
- 4 you have any information about why, for the years that
- 5 are under 50 percent allocation, those allocations were
- 6 made?
- 7 WITNESS GUTIERREZ: I'm assuming it had to do
- 8 with the regulatory restrict -- constraint --
- 9 regulatory restraints -- constraints that were
- 10 preventing Jones from operating at its maximum
- 11 permitted capacity during certain times and probably
- 12 other times, it could have been because of drought.
- 13 But I don't think there was any one single --
- 14 one single reason why Jones was operating at less than
- 15 its perfect capacity in --
- MR. JACKSON: So --
- 17 WITNESS GUTIERREZ: -- all those years.
- 18 MR. JACKSON: So when you talk about
- 19 regulations, are you talking only about endangered
- 20 species?
- 21 WITNESS GUTIERREZ: No.
- 22 MR. JACKSON: What regulations do you believe
- 23 caused this lack of delivery in most of the years
- 24 between 2006 and 2017?
- 25 WITNESS GUTIERREZ: (Examining document.)

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1 I guess on Page 16 of my testimony, the figure
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- 2 pre -- prepared --
- 3 (Exhibit displayed on screen.)
- 4 WITNESS GUTIERREZ: -- by the San Luis and
- 5 Delta-Mendota Water Authority list the different
- 6 regulations that impact the operation of the Project.
- 7 I would point to -- point to those.
- 8 MR. JACKSON: Well, I'll -- I'll move ahead.
- 9 The . . . There's an indication that,
- 10 beginning in -- from 1952 to 1990, as a long-term
- 11 average, you were getting a little over 90 percent of
- 12 your water; correct?
- 13 WITNESS GUTIERREZ: Correct.
- 14 MR. JACKSON: When did the State Project come
- 15 online and begin to take a substantial amount of water?
- 16 WITNESS GUTIERREZ: I don't know that answer.
- 17 MR. JACKSON: Well, was it in 1952?
- 18 WITNESS GUTIERREZ: I don't know when the
- 19 State Water Project came online.
- 20 MR. JACKSON: All right. Do you know that the
- 21 Bureau Project at -- at Tracy was for, a number of
- 22 years, the only water user taking water to the -- to
- 23 the south out of the Delta?
- 24 WITNESS GUTIERREZ: I don't know what you mean
- 25 by "a number of years," but I know that it was the

- 1 first project online.
- 2 MR. JACKSON: Do you consider the State Water
- 3 Project system in the South Delta to be a competitor
- 4 for the available water?
- 5 MR. O'HANLON: Object -- Objection: Vague and
- 6 ambiguous.
- 7 MR. JACKSON: I don't know how to make it
- 8 any . . .
- 9 CO-HEARING OFFICE DODUC: Overruled.
- 10 WITNESS GUTIERREZ: I -- I -- I said I don't
- 11 have an opinion on whether they're a competitor or not.
- 12 The two projects that operate coordinate together.
- MR. JACKSON: Do you know when they began to
- 14 be operated in a coordinated fashion?
- 15 WITNESS GUTIERREZ: I believe there's a 1960
- 16 Coordinated Operations Agreement, so I'm assuming at
- 17 that point.
- 18 MR. JACKSON: Do you know when the Clifton
- 19 Court Project was finished?
- 20 WITNESS GUTIERREZ: No.
- 21 MR. JACKSON: Now, on this chart at -- you
- 22 have for 1991 a winter-run Salmon temperature control
- 23 that I guess, in Mr. Boardman's chart, was the first
- 24 step down below 90; correct?
- 25 WITNESS GUTIERREZ: According to this chart,

- 1 that's correct.
- 2 MR. JACKSON: Do you know why the temperature
- 3 control device -- I take it at Shasta -- caused the
- 4 drop?
- 5 WITNESS GUTIERREZ: No.
- 6 MR. JACKSON: Then I notice that the next drop
- 7 was in 1992, and that was a Congressional action
- 8 under -- that we call CVPIA; correct?
- 9 WITNESS GUTIERREZ: Correct.
- 10 MR. JACKSON: And the Bureau obeyed Congress'
- 11 law; correct?
- 12 WITNESS GUTIERREZ: I'm assuming Reclamation
- 13 obeys all Congress' laws.
- MR. JACKSON: And then the next thing that you
- 15 point out is the Endangered Species Act, the Delta
- 16 Smelt Biological Opinion.
- 17 How did the Delta Smelt Biological Opinion
- 18 in -- in your -- in the position of your organization
- 19 affect the availability of water for you in 1993 or --
- 20 excuse me -- 1994.
- 21 WITNESS GUTIERREZ: I don't know specifically
- 22 about the 1994 decision.
- 23 MR. JACKSON: Okay. Then I notice that the
- 24 next drop is the Water Quality Control Plan, D-1641,
- 25 which lowered the average to 70 or so; correct?

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1 WITNESS GUTIERREZ: According to this chart,
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- 2 that's correct.
- 3 MR. JACKSON: What about the Water Quality
- 4 Control Plan caused that decline?
- 5 WITNESS GUTIERREZ: My understanding is,
- 6 the -- maintaining a -- a certain salinity level in the
- 7 Delta, which required more outflow, which reduced
- 8 exports.
- 9 MR. JACKSON: Have you ever read the Purpose
- 10 section of the CVP -- original CVP Act?
- 11 WITNESS GUTIERREZ: I'd say that I've read
- 12 different pieces of the original CVP. I -- I'm not
- 13 sure if I read specifically that section.
- 14 MR. JACKSON: Wasn't the building of Shasta
- 15 Dam and the other Federal facilities, one of the main
- 16 purposes was salinity control?
- 17 MR. O'HANLON: Objection: Lacks foundation;
- 18 calls for a legal conclusion.
- 19 MR. JACKSON: I'm just asking if he's --
- 20 CO-HEARING OFFICE DODUC: If he's aware. I
- 21 understand.
- 22 Overruled.
- 23 WITNESS GUTIERREZ: I'm not aware.
- MR. JACKSON: Hypothetically, if the -- one of
- 25 the Bureau's purposes was to meet salinity control in

- 1 the Delta, they would have to obey the law; correct?
- 2 WITNESS GUTIERREZ: Hypothetically, if that
- 3 was in the Act, I'm assuming that Reclamation -- I'm
- 4 assuming that Reclamation obeys all laws passed my
- 5 Congress.
- 6 MR. JACKSON: And then the -- the next decline
- 7 you show is the Anadromous Fish Restoration Program
- 8 CVPIA B2 which brings it down below your 70 percent
- 9 almost to 60 percent; correct?
- 10 WITNESS GUTIERREZ: Yes.
- 11 MR. JACKSON: Do you know the status of B2 at
- 12 this -- at this point?
- 13 WITNESS GUTIERREZ: No.
- 14 MR. JACKSON: Do you know whether it would be
- 15 any different if -- if the Anadromous Fish Restoration
- 16 Program was not in existence?
- 17 WITNESS GUTIERREZ: No.
- 18 MR. JACKSON: So you're not really blaming
- 19 these programs. You're talking about the steady
- 20 decline; correct?
- 21 WITNESS GUTIERREZ: Yeah. I'm -- When I
- 22 referenced this cart, it was primarily to show the
- 23 trend of the decline in the reliability in the Central
- 24 Valley Project South-of-Delta exports allocation.
- 25 MR. JACKSON: Did anyone ever put together a

1 trend about water availability over this same set of

- 2 years?
- 3 WITNESS GUTIERREZ: Not to my knowledge.
- 4 MR. JACKSON: So, this is to highlight your
- 5 position that it's the fault of the environment that
- 6 you're not getting your water; correct?
- 7 MR. O'HANLON: Objection.
- 8 CO-HEARING OFFICE DODUC: Grounds?
- 9 WITNESS GUTIERREZ: I -- I'm not -- I'm not
- 10 pointing out fault. I'm simply identifying a trend
- 11 pointed out by the Authority.
- 12 CO-HEARING OFFICE DODUC: So did -- You
- 13 withdrew your objection, Mr. O'Hanlon?
- MR. O'HANLON: I'm sorry?
- 15 CO-HEARING OFFICE DODUC: Did you -- Did you
- 16 object?
- 17 MR. O'HANLON: I did object, yes.
- 18 CO-HEARING OFFICE DODUC: And I asked for
- 19 grounds and then --
- 20 MR. O'HANLON: And -- I'm sorry -- And then he
- 21 answered the question.
- 22 CO-HEARING OFFICE DODUC: He answered the
- 23 question.
- Let's move on.
- 25 MR. JACKSON: So I'll go -- I'll go quickly

- 1 over the rest of them.
- The Trinity River Restoration Plan was, again,
- 3 a -- a Bureau decision on -- to keep more water in the
- 4 Trinity River, not send it into the Sacramento;
- 5 correct?
- 6 WITNESS GUTIERREZ: I believe so.
- 7 MR. JACKSON: And then the next one you talk
- 8 about is the Delta Smelt Biological Opinion in 2008 and
- 9 the Salmon Biological Opinion in 2009.
- 10 Are you aware that the present testimony in
- 11 regard to the WaterFix is that those two Biological
- 12 Opinions will be obeyed?
- 13 WITNESS GUTIERREZ: I -- I don't know that for
- 14 certain.
- MR. JACKSON: Phrasing it a slightly different
- 16 way:
- 17 Are you aware that the -- the Biological
- 18 Opinions for the Delta Smelt and the Salmon are
- 19 proposed as parts of the WaterFix in the environmental
- 20 documentation for the Project?
- 21 WITNESS GUTIERREZ: I was not aware of that,
- 22 but if that's the case . . .
- 23 MR. JACKSON: And that leaves us pretty much
- 24 where we are today; correct? We're at 43 percent, I
- 25 believe you say in your testimony, of -- of -- of the

- 1 long-term average of the Delta Ag Service Contract
- 2 allocation.
- 3 WITNESS GUTIERREZ: I think I assume, for
- 4 rounding, 40 percent.
- 5 MR. JACKSON: Okay. On Page 17 -- And I --
- 6 I'll go faster now because I went slower on the other
- 7 one because you mentioned it first.
- 8 (Exhibit displayed on screen.)
- 9 MR. JACKSON: From 1968 -- except for the
- 10 horrible water year of 1977-78 -- to 1990, you got the
- 11 final CVP South of Delta Ag Service Contract allocation
- 12 was 100 percent in all water years; correct?
- 13 WITNESS GUTIERREZ: Correct.
- MR. JACKSON: What happened in 8 -- in 1989
- 15 and 1990 that seems to have changed that?
- 16 WITNESS GUTIERREZ: From my understanding,
- 17 it's the Central Valley Project Improvement Act was one
- 18 thing that happened.
- 19 MR. JACKSON: Well, that wasn't passed till
- 20 '92, was it, '91?
- 21 WITNESS GUTIERREZ: '91.
- 22 At that time, I think we also experienced a
- 23 drought.
- MR. JACKSON: Okay. Now, in that -- And that
- 25 was kind of where I was going.

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1 In the years after 1991, '91-92, '92-93,
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- 2 '93-94, '94-95, that was very close to the drought of
- 3 record; was it not?
- 4 WITNESS GUTIERREZ: I believe so.
- 5 MR. JACKSON: And then '95 and '96, it began
- 6 to rain again -- thank goodness -- and you were
- 7 100 percent, 95, 90, and 100 because those were all wet
- 8 years; correct?
- 9 WITNESS GUTIERREZ: Are you talking about the
- 10 Sacramento or the San Joaquin Index for those years?
- MR. JACKSON: For the purpose of the record,
- 12 do we agree that the Sacramento supplies approaching
- 13 90 percent of the water into the Delta every year and
- 14 that the San Joaquin is about 10 percent?
- 15 WITNESS GUTIERREZ: I don't know those
- 16 statistics.
- MR. JACKSON: Okay.
- 18 WITNESS GUTIERREZ: But I think -- During that
- 19 period, I think they were both characterized as wet.
- MR. JACKSON: Excuse me?
- 21 WITNESS GUTIERREZ: I think for those years
- 22 that you identified, I think both the Sacramento and
- 23 San Joaquin were both classified as wet years.
- MR. JACKSON: All right. And starting in
- 25 1990, there were less good years, but until 2006, which

- 1 was a wet year, you were receiving over your 70 percent
- 2 number except in 2000 and 2001, which was slightly
- 3 dryer; correct?
- 4 WITNESS GUTIERREZ: So if you're going from
- 5 1995 through 2001?
- 6 MR. JACKSON: No. I'm -- I'm now going
- 7 from . . . I'm now going from 2000 to 2007. And those
- 8 were pretty good water years and you got what you were
- 9 talking about, 70 percent of your water -- correct? --
- 10 from the existing situation.
- 11 WITNESS GUTIERREZ: So for those years, 2000
- 12 to 2007, Westlands received a 70 percent allocation in
- 13 one, two, three, four, five -- Five of those years, we
- 14 received a 70 percent or greater allocation.
- MR. JACKSON: And the other two years were
- 16 lower -- lower quality water years; right?
- 17 WITNESS GUTIERREZ: Lower quality?
- MR. JACKSON: Well, less water.
- 19 If it doesn't rain in Plumas County, we
- 20 consider it -- or snow, we consider it low quality.
- 21 WITNESS GUTIERREZ: Those were below -- Yes,
- 22 those were all -- Actually, in 2000, it was an
- 23 above-normal year on both the Sacramento and the
- 24 San Joaquin, and we only received a 65 percent
- 25 allocation. And that was following a wet year and an

- 1 above-normal year for the Sac and the San Joaquin
- 2 respectively. Yeah, respectively.
- 3 MR. JACKSON: Okay. And so if we -- if we
- 4 start at 2008 -- just to make this go a little
- 5 faster -- and end up at 2017 -- 2016-17, there was one
- 6 big water year in which you received 80 percent
- 7 allocation, and the rest of them were not so good in
- 8 terms of precipitation; correct?
- 9 WITNESS GUTIERREZ: Those were primarily
- 10 below-normal or lower.
- MR. JACKSON: Now, in that same length of
- 12 time, do you know whether or not the fish got less
- 13 water as well as the Water Authority got less water?
- MR. O'HANLON: Objection: Vague and ambiguous
- 15 what -- what is meant by that.
- 16 CO-HEARING OFFICE DODUC: Mr. Jackson.
- 17 MR. JACKSON: What I mean by that is that all
- 18 different kind of water users were in the same position
- 19 during that of period unless their water rights were
- 20 superior to somebody else's. And the fish don't have
- 21 contracts, so . . .
- 22 CO-HEARING OFFICE DODUC: And your question
- 23 was again?
- 24 MR. JACKSON: Isn't it true that these very
- 25 low water years were being suffered by all other water

- 1 users and by the environment?
- 2 CO-HEARING OFFICE DODUC: Do you have a guess,
- 3 Mr. Gutierrez?
- 4 WITNESS GUTIERREZ: I would suspect that I
- 5 could probably find Sac Valley Settlement Contractors
- 6 that received 100 percent. I would expect during that
- 7 period I could find municipal and industrial customers
- 8 that received 100 percent. I could probably even find
- 9 Refuges that received 100 percent during that period.
- 10 MR. JACKSON: So let's --
- 11 WITNESS GUTIERREZ: And I think that I could
- 12 probably provide you lost of examples where
- 13 South-of-Delta Ag Contractors were -- were some of the
- 14 lowest to receive an allocation in those years.
- MR. JACKSON: All right. So let's talk about
- 16 those.
- 17 Are -- Is it your position that the Water
- 18 Authority should receive the same benefits as the
- 19 Settlement Contractors in every year?
- 20 WITNESS GUTIERREZ: Which Settlement
- 21 Contractors are you referring to?
- MR. JACKSON: The -- Let's start in the
- 23 Sacramento Valley with the Sacramento Settlement
- 24 Contractors.
- 25 WITNESS GUTIERREZ: Well, I guess I'm going to

- 1 rely on the contracts that Reclamation has with them
- 2 and . . . I mean, I don't know if I have an opinion
- 3 beyond I just want Reclamation to follow the contracts.
- 4 MR. JACKSON: All right. And the same thing
- 5 would be true for the Exchange Contractors who are a
- 6 kind of Settlement Contractor?
- 7 WITNESS GUTIERREZ: I think Reclamation
- 8 provides water according to its contracts.
- 9 MR. JACKSON: So while there are many of the
- 10 things that Mr. Shire talked about and that you've
- 11 talked about in your testimony about the -- the really
- 12 good things that the farmers are doing individually to
- 13 stay in business, it's the contracts that seem to be
- 14 controlling.
- 15 Is that fair to say?
- 16 MR. O'HANLON: Objection: Controlling as to
- 17 what?
- 18 MR. JACKSON: As to how much water you get.
- 19 WITNESS GUTIERREZ: I mean, the contracts set
- 20 the limit. I mean, they provide the maximum amount.
- 21 But as far as the distribution of the water,
- 22 no, the contracts do not control the amount of water
- 23 that Westlands receives. We receive less than our
- 24 contract in most years.
- 25 MR. JACKSON: And is that because of Westlands

- 1 was sort of last on to the system?
- 2 WITNESS GUTIERREZ: I don't believe that's the
- 3 reason.
- 4 MR. JACKSON: I'm going to wait for it to --
- 5 Well . . .
- 6 CO-HEARING OFFICE DODUC: How much additional
- 7 time do you need to question Dr. Shires or Mr. --
- 8 Doctor.
- 9 MR. JACKSON: Yes. I have two more questions
- 10 for Mr. Guti -- Gutierrez. I have others, but I'll
- 11 just ask two.
- 12 And then Dr. Shires, I would think 15 minutes.
- 13 CO-HEARING OFFICE DODUC: All right. Let's do
- 14 that.
- Then give Mr. Jackson another 15 minutes.
- 16 MR. JACKSON: Calling your attention to . . .
- 17 Page 23 of Mr. Gutierrez's --
- 18 (Exhibit displayed on screen.)
- 19 MR. JACKSON: -- testimony.
- 20 On Lines, oh, let's say, 13 to 17.
- 21 (Exhibit displayed on screen.)
- MR. JACKSON: It's been indicated in the
- 23 testimony that Westlands has taken part in the shift to
- 24 higher-value and -- and more permanent crops over the
- 25 last decade.

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1 Is that fair to say?
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- 2 WITNESS GUTIERREZ: Yes.
- 3 MR. JACKSON: And I'm going to call your
- 4 attention to almonds because you highlight them here.
- 5 And you talk about (reading):
- 6 "The shift to permanent crops has
- 7 hardened the demands in Westlands because
- 8 permanent crops cannot be fallowed . . ."
- 9 That's true everywhere in California that
- 10 almonds are grown; correct?
- 11 WITNESS GUTIERREZ: Everywhere in California?
- MR. JACKSON: That almonds are grown.
- 13 WITNESS GUTIERREZ: I -- I'm not sure if
- 14 they're grown everywhere in California. They're grown
- 15 in the Central Valley.
- 16 MR. JACKSON: All right. Let -- Let me locate
- 17 it for the purposes of the questions more specifically.
- On the west -- On -- On the east side of
- 19 the -- of Highway 99 in the counties of Yuba and Butte,
- 20 people have been growing almonds for a hundred years;
- 21 correct?
- 22 WITNESS GUTIERREZ: I don't know that.
- MR. JACKSON: All right. Let's assume that
- 24 people have been growing almonds for a long time, and
- 25 they're doing it on groundwater, not on CVP water, so

- 1 they're not a competitor for water.
- 2 If the WaterFix collects more water from the
- 3 small streams and the groundwater that that almond
- 4 industry has developed around, would you expect that
- 5 that would cause losses to farmers?
- 6 MR. O'HANLON: Objection: Incomplete
- 7 hypothetical; calls for speculation.
- 8 CO-HEARING OFFICE DODUC: Are you able
- 9 to . . .
- 10 WITNESS GUTIERREZ: I quess I'm not sure the
- 11 linkage between the general morphology that he's
- 12 pointing to and the link of Cal WaterFix and how those
- 13 two are integrated for water-passed-down standpoint.
- 14 MR. JACKSON: Well, you -- Going back to your
- 15 testimony, I -- you -- you have a whole section on
- 16 transfers; correct?
- 17 WITNESS GUTIERREZ: Yes.
- 18 MR. JACKSON: And are transfers important to
- 19 your water supply?
- 20 WITNESS GUTIERREZ: Yes.
- 21 MR. JACKSON: And they come from someone;
- 22 correct?
- 23 WITNESS GUTIERREZ: Willing sellers, yes.
- MR. JACKSON: And . . . if there is an almond
- 25 industry that is self-sufficient on their own

- 1 groundwater, do you believe that it would make sense to
- 2 transfer water from them to new almond crops grown in
- 3 Westlands?
- 4 MR. O'HANLON: Objection. Objection: Again,
- 5 incomplete hypothetical; lacks foundation.
- 6 CO-HEARING OFFICE DODUC: Mr. Jackson.
- 7 MR. JACKSON: Well, the -- the idea
- 8 is -- And -- And I'll -- It'll be a question for
- 9 Mr. Shires so he can think about it.
- 10 The idea of moving agriculture around that is
- 11 operating already on -- on the same water supply
- 12 doesn't seem to make sense. And I just want to get
- 13 his -- Westlands is a competitor to these people in
- 14 Butte County. They have markets in the same place.
- 15 CO-HEARING OFFICE DODUC: I understand that.
- 16 I don't know to what extent Mr. Gutierrez can answer
- 17 these questions.
- 18 WITNESS GUTIERREZ: I mean, I -- Whenever
- 19 we've purchased water on the open market, we've
- 20 purchased water from willing sellers. And they either
- 21 make these transfers available through groundwater
- 22 substitution, so they continue farming on groundwater
- 23 and they bypass or they forebear their surface water
- 24 allocation.
- 25 So my understanding is that the farming

- 1 continues.
- 2 We also -- We don't do this as often but we
- 3 buy fallowed water also. Those arrangements -- Let's
- 4 say, for example, rice is fallowed, but there are --
- 5 there are CEQA and NEPA documents that approve these
- 6 transfers. If there are impacts, those impacts are
- 7 mitigated.
- 8 MR. JACKSON: I can be even more specific, if
- 9 you'd like.
- 10 CO-HEARING OFFICE DODUC: What I would like is
- 11 for you to start wrapping up your questions with
- 12 Mr. Gutierrez because you still have Dr. Shires to go.
- MR. JACKSON: I understand.
- 14 CO-HEARING OFFICE DODUC: So be as direct as
- 15 you can.
- MR. JACKSON: In a substituted groundwater
- 17 transfer, you purchase water from someone who foregoes
- 18 a contract, if they have one -- say, a Settlement
- 19 Contractor in Butte County -- and they then pump
- 20 groundwater from all of their neighbors' systems who do
- 21 not have contracts.
- Is that how it used to operate in the
- 23 San Joaquin when the groundwater tables were hundreds
- 24 of feet higher?
- 25 MR. O'HANLON: Objection: Lacks foundation;

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1 calls for speculation.
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- 2 WITNESS GUTIERREZ: I'm not -- I'm not sure
- 3 what he's referring to in the San Joaquin.
- 4 MR. JACKSON: Well --
- 5 CO-HEARING OFFICE DODUC: Mr. Jackson.
- 6 MR. JACKSON: -- they -- San Joaquin
- 7 groundwater has dropped over the last 50 years;
- 8 correct? Groundwater table?
- 9 WITNESS GUTIERREZ: I mean, can you be more
- 10 specific? Where exactly are you referring to?
- 11 MR. JACKSON: In Westlands -- In the southern
- 12 part of the Westlands Water District.
- 13 WITNESS GUTIERREZ: Has groundwater -- Have
- 14 groundwater levels declined? They decline when we lack
- 15 surface water and they increase when we have sufficient
- 16 surface water. They increased 100 feet this year.
- 17 MR. JACKSON: They declined when you lacked
- 18 surface water because people were using the
- 19 groundwater; correct?
- 20 WITNESS GUTIERREZ: That's -- Yeah. It's
- 21 called conjunctive use.
- MR. JACKSON: Yeah.
- So . . . isn't a groundwater substitution
- 24 transfer causing someone's groundwater to drop?
- 25 WITNESS GUTIERREZ: Possibly, when that ground

- 1 water's being pumped. But my understanding, even when
- 2 those have happened, water does re -- the groundwater
- 3 does recover.
- 4 My understanding is that when we purchased
- 5 surface water and the settlement turned to groundwater,
- 6 following those transfers, the groundwater levels do
- 7 recover in those areas.
- 8 MR. JACKSON: And what do you base that on?
- 9 WITNESS GUTIERREZ: Information provided by
- 10 the sellers.
- 11 MR. JACKSON: Specific sellers?
- 12 WITNESS GUTIERREZ: Yes.
- MR. JACKSON: What?
- 14 WITNESS GUTIERREZ: Yes, specific sellers.
- MR. JACKSON: And who are they?
- 16 WITNESS GUTIERREZ: Oh, I believe the latest I
- 17 heard was from Yuba County Water Agency.
- 18 Actually, not -- I'm sorry. Not Yuba County
- 19 Water Agency, but the members of the Yuba County Water
- 20 Agency.
- 21 MR. JACKSON: Well, we'll put that on as
- 22 evidence when we get to our direct.
- Thank you, Mr. Gutierrez.
- 24 Dr. Shires, you answered a series of questions
- 25 from Mr. Keeling about the figures that you have here

- 1 and whether or not they -- the . . . the concepts that
- 2 you testified to would be the same if we were talking
- 3 about San Joaquin County in terms of agriculture;
- 4 correct?
- 5 WITNESS SHIRES: I did answer that series of
- 6 questions, yes.
- 7 MR. JACKSON: Would that be true for the 10 or
- 8 15 counties in the Sacramento Valley as well?
- 9 WITNESS SHIRES: It's possible. I mean, in
- 10 general, some of those things are likely true.
- 11 The challenges -- I haven't analyzed the
- 12 specific economies of those geographies, so I would
- 13 have to caveat any specific details about those
- 14 processes.
- But, generally, agricultural does -- agri --
- 16 agricultural production does produce the kind of
- 17 effects that I talked about in my report.
- 18 MR. JACKSON: In -- In terms of the . . .
- 19 In terms of the WaterFix, are you assuming
- 20 that it's going to deliver more water to South of Delta
- 21 than the present system?
- 22 WITNESS SHIRES: My analysis makes no
- 23 assumptions about the WaterFix.
- 24 MR. JACKSON: So your analysis is simply based
- 25 on what's happened in the past and the data you've

- 1 looked at.
- 2 WITNESS SHIRES: My analy -- My analysis is
- 3 current as of the time it was published.
- 4 MR. JACKSON: Okay. Did you look at the cost
- 5 to delivering -- the cost to the rest of California to
- 6 delivering water south of the Delta?
- 7 WITNESS SHIRES: No.
- 8 MR. JACKSON: So you have -- This is not Cost
- 9 Benefit Statement? This is just a Benefit Statement
- 10 for one group of people.
- 11 WITNESS SHIRES: This is an analysis of the
- 12 economic impact of the agriculture production and other
- 13 activities of the Westlands Water District.
- MR. JACKSON: And how much does water
- 15 availability play into that analysis?
- 16 WITNESS SHIRES: It's a significant variable.
- 17 MR. JACKSON: All right. As a -- a professor
- 18 and . . . agricultural water expert, the benefits
- 19 follow the water; correct?
- 20 WITNESS SHIRES: Do you mean geographically or
- 21 do you mean --
- MR. JACKSON: Yes.
- 23 WITNESS SHIRES: The availability of water
- 24 brings benefits to the geography, yes.
- 25 MR. JACKSON: Right.

- 1 Food is important. Did you consider fish as
- 2 food in your analysis?
- 3 WITNESS SHIRES: I did not.
- 4 MR. JACKSON: So none of the Salmon fisheries
- 5 were considered in the benefits that go from
- 6 potentially harming them to move the water?
- 7 WITNESS SHIRES: That was not part of the
- 8 analysis.
- 9 MR. JACKSON: Right.
- 10 Did you consider the loss of recreation caused
- 11 by moving the water South of Delta?
- MR. O'HANLON: Objection: Lacks -- Excuse me.
- 13 Objection: Lacks foundation.
- 14 CO-HEARING OFFICE DODUC: What was the
- 15 question? I thought he considered it.
- 16 Overruled.
- 17 Did you consider it?
- 18 WITNESS SHIRES: No.
- 19 MR. JACKSON: Did you consider the tourism
- 20 industry in the areas of the Delta where the water's
- 21 coming from?
- 22 WITNESS SHIRES: I did not look at any impacts
- 23 on the Delta.
- MR. JACKSON: Did you consider the impacts of
- 25 the WaterFix at all as a . . . detriment to the state

- 1 economy.
- 2 WITNESS SHIRES: As I indicated before, this
- 3 analysis did not analyze the impacts of the WaterFix.
- 4 MR. JACKSON: Thank you, sir.
- 5 CO-HEARING OFFICE DODUC: Thank you,
- 6 Mr. Jackson.
- 7 Mr. Stroshane, with your indulgence, I suggest
- 8 we wait until after our lunch break to get to your
- 9 cross-examination.
- 10 Let me also ask, since I have Mr. Stroshane
- 11 and Miss Des Jardins here:
- Do you still anticipate, Mr. Stroshane,
- 13 needing 45 to 60 minutes for your cross?
- 14 MR. STROSHANE: No. I anticipate perhaps
- 15 30 --
- 16 CO-HEARING OFFICE DODUC: Thank you.
- 17 MR. STROSHANE: -- because of the efficient
- 18 questioning that has been done already.
- 19 CO-HEARING OFFICE DODUC: Excellent.
- 20 Miss Des Jardins.
- 21 MS. DES JARDINS: My questions have not been
- 22 covered and I may need 60 minutes.
- I will endeavor to be as efficient as
- 24 possible.
- 25 CO-HEARING OFFICE DODUC: Thank you.

- 1 Does anyone else intend to cross-examine this
- 2 panel?
- 3 MR. FERGUSON: Yeah. Aaron Ferguson, County
- 4 of Sacramento, Group 45.
- 5 I'd say 20 minutes.
- 6 CO-HEARING OFFICE DODUC: Okay.
- 7 MR. FERGUSON: And also on behalf of Regional
- 8 Sanitation, I raised the question last week about the
- 9 request they had to reorganize the order so that
- 10 Regional San can go with Antioch and San Joaquin
- 11 Tributaries Authority.
- 12 And my understanding is, when I left, that
- 13 Mr. Deeringer indicated it was still considered under
- 14 consideration.
- 15 I know there was no --
- 16 CO-HEARING OFFICE DODUC: I thought we ruled
- 17 on that.
- 18 MR. FERGUSON: -- opposition but maybe I
- 19 misunderstood so I -- I just want to be clear about
- 20 whether that's been accepted or not.
- 21 MR. DEERING: Thanks for following up on that.
- 22 Can we check on that while we're breaking
- 23 during --
- MR. FERGUSON: Yes.
- 25 MR. DEERINGER: -- closed section and when we

- 1 come back?
- 2 CO-HEARING OFFICE DODUC: So, Miss Wehr,
- 3 let's -- let's check in with you because right now, I
- 4 am -- We're going to take a lunch break until 2:30.
- 5 And Mr. Stroshane is estimating 30 minutes.
- 6 That takes us to 3:00. Miss Des Jardins is estimating
- 7 60 minutes. That'll take us to 4:00. And Mr. Ferguson
- 8 just requested 20.
- 9 So unless your witnesses really want to get
- 10 their direct in today, I suggest we get to them
- 11 tomorrow.
- 12 MS. WEHR: Is there a hearing schedule for
- 13 tomorrow or are we going home?
- 14 CO-HEARING OFFICE DODUC: I'm sorry. Yes, we
- 15 are; aren't we? We're on Tuesday? Yes.
- I think we have a full day tomorrow; don't we?
- 17 MS. WEHR: Let me briefly check with my
- 18 witnesses.
- 19 Yes, we can go tomorrow.
- 20 CO-HEARING OFFICE DODUC: Let's do that.
- 21 And at this time, do you -- how much time do
- 22 you anticipate needing for direct?
- 23 MS. WEHR: I believe we'll need approximately
- 24 30 minutes for direct.
- 25 CO-HEARING OFFICE DODUC: And at this time,

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1 can I get a showing of how much cross to expect? I'm
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- 2 trying to give Miss Meserve an estimate for her -- her
- 3 direct.
- 4 MS. ANSLEY: Jolie-Anne Ansley for Department
- 5 of Water Resources.
- 6 We are coordinating with Miss Morris of the
- 7 State Water Contractors, and she'll give you her
- 8 estimate for our combined questions.
- 9 MS. MORRIS: 30 minutes.
- 10 CO-HEARING OFFICE DODUC: All right.
- MR. JACKSON: 45.
- MR. STROSHANE: 30 at the most.
- MS. MESERVE: And 30 minutes.
- 14 CO-HEARING OFFICE DODUC: Okay. So that's
- 15 roughly three hours with direct. So, Miss Meserve, I
- 16 guess we'll get to your group after the lunch break.
- 17 MS. MESERVE: I (Nodding head.)
- 18 CO-HEARING OFFICE DODUC: Miss Wehr?
- MS. WEHR: Thank you.
- 20 CO-HEARING OFFICE DODUC: All right. We are
- 21 going to adjourn to closed session on the WaterFix and
- 22 we will reconvene at -- Actually -- I'm sorry --
- 23 we're -- we will -- what is the word -- start closed
- 24 session at 1 p.m. and we will return here at 2:30.

25

1	(Lunch	recess at	12:52	p.m.)
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- 1 Monday, March 12, 2018 2:30 p.m.
- 2 PROCEEDINGS
- 3 ---000---
- 4 CO-HEARING OFFICER DODUC: Good afternoon,
- 5 everyone. It is 2:30. We are back in session.
- 6 And now we'll turn -- Actually, before we
- 7 begin, any other housekeeping matters?
- 8 If not, we will turn it over to Mr. Stroshane.
- 9 MR. STROSHANE: Well put.
- 10 So my subjects, Ms. Doduc, are:
- I have questions primarily for Mr. Shires and
- 12 for Mr. Gutierrez. And some of the ones for
- 13 Mr. Gutierrez I will also direct to Miss Mizuno.
- 14 For Mr. Shires, the subjects I plan to cover
- 15 include comparative data on employment; household
- 16 income and wages for farm workers and laborers for
- 17 California; and the cost of living in the two counties
- 18 of Fresno and Kings. And my goal is to provide
- 19 additional context for a portion of Dr. Shires'
- 20 testimony.
- 21 And then for Mr. Gutierrez and Miss Mizuno, I
- 22 want to cover water transfers and supplemental water
- 23 sources; CVP and SWP deliveries; and Central Valley and
- 24 State Water Project water demand; CVP allocations; and
- 25 Westlands General Manager's Policy Statement of

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1 February 7th, 2018.
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- 2 I have a brief question about it and it is --
- 3 My hunch is that it's inbounds but --
- 4 CO-HEARING OFFICER DODUC: Okay.
- 5 MR. STROSHANE: -- can we just --
- 6 CO-HEARING OFFICER DODUC: We'll get to it.
- 7 I'm sure counsel will object if they feel necessary.
- 8 MR. STROSHANE: Right.
- 9 CROSS-EXAMINATION BY
- 10 MR. STROSHANE: With that, I would like to
- 11 start with Dr. Shires.
- 12 Ms. Gaylon, can -- Are you doing the honors
- 13 today? Okay.
- 14 Dr. Shires -- Could you please bring up
- 15 Westlands Water District Exhibit 18, WWD-18, and go to
- 16 Page 5, Lines 24 through 28.
- 17 (Exhibit displayed on screen.)
- 18 MR. STROSHANE: And, Dr. Shires, would you
- 19 please look at this passage briefly which addresses
- 20 transient household income in Fresno and Kings
- 21 Counties.
- 22 WITNESS SHIRES: (Examining document.)
- I have.
- 24 MR. STROSHANE: Okay. Dr. Shires, do I
- 25 understand correctly that you used 2010 dollars instead

- 1 of, for example, 2014 dollars to do the real dollars
- 2 comparison in Figure 3 on -- on -- which I think is on
- 3 the next page.
- 4 (Exhibit displayed on screen.)
- 5 WITNESS SHIRES: That is correct.
- 6 MR. STROSHANE: Okay. Am I correct also in
- 7 understanding that using 2014 dollars for the
- 8 comparison would change the real values of household
- 9 incomes in this figure?
- 10 WITNESS SHIRES: It would change the numbers
- 11 but the -- in the first four columns, but the fifth
- 12 column would remain the same.
- MR. STROSHANE: It would. Okay. Okay.
- 14 WITNESS SHIRES: They would all change by the
- 15 same amount.
- MR. STROSHANE: Okay. Would you -- Can you
- 17 give us a brief ex -- qualitative explanation of how
- 18 the whole -- of how they would change and -- and why it
- 19 is that the percent change would not alter.
- 20 WITNESS SHIRES: All the numbers would be
- 21 changed by exactly the same percentage. And so when
- 22 you're looking at a change over time, you divide the
- 23 first by the second, and so you'd be dividing a number
- 24 by itself, which is one.
- 25 MR. STROSHANE: Okay. The American

- 1 Communities Survey, or ACS for short, was the source
- 2 you used in Figure 3; is that correct?
- 3 WITNESS SHIRES: That is correct.
- 4 MR. STROSHANE: And this is sample survey data
- 5 that is obtained by the U.S. Census Bureau; is that
- 6 correct?
- 7 WITNESS SHIRES: That is correct.
- 8 MR. STROSHANE: In using the ACS Median
- 9 Household Income Survey data, did the Census Bureau
- 10 report a plus or minus error range for the results that
- 11 you drew on?
- 12 WITNESS SHIRES: There's always an intrinsic
- 13 plus or minus error range.
- 14 MR. STROSHANE: And they -- And they report it
- 15 as part of the display of the data?
- 16 WITNESS SHIRES: In -- Not in the display of
- 17 the data necessarily. In the technical appendices.
- MR. STROSHANE: What was the last part?
- 19 WITNESS SHIRES: In the technical appendices.
- MR. STROSHANE: Oh, okay. Okay.
- 21 Do you recall what the error range was for
- 22 these counties and for California, approximately?
- 23 WITNESS SHIRES: I do not right now. It's
- 24 usually in the range of 1 percent --
- MR. STROSHANE: Okay.

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1 WITNESS SHIRES: -- 1 to 2 percent.
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- 2 MR. STROSHANE: Okay. Can we go now to
- 3 Figure 4 now on Page 7.
- 4 (Exhibit displayed on screen.)
- 5 MR. STROSHANE: That's the one, yes.
- 6 Dr. Shires, did the employment category of
- 7 Farm Jobs grow or contract in Fresno County between
- 8 2011 and 2014?
- 9 WITNESS SHIRES: I'm sorry. I couldn't hear
- 10 the question.
- 11 MR. STROSHANE: Did -- Did the employment
- 12 category of Farm Jobs grow or contract in Fresno County
- 13 between 2011 and 2014?
- 14 WITNESS SHIRES: It grew. Well, it grew and
- 15 it contracted, actually.
- MR. STROSHANE: Thank you.
- Now Figure 5, please, next -- which I believe
- 18 is the next page.
- 19 (Exhibit displayed on screen.)
- MR. STROSHANE: Thank you.
- 21 Did farm jobs grow or contract in Kings County
- 22 during this same period?
- 23 WITNESS SHIRES: They grew.
- MR. STROSHANE: They grew.
- 25 And now can we go, please, to Page 9.

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1
             (Exhibit displayed on screen.)
 2
             MR. STROSHANE: Yes, Page 9, Line 18 through
 3
    24.
             (Exhibit displayed on screen.)
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 5
             MR. STROSHANE: Dr. Shires, would you please
 б
   read this passage aloud.
 7
             WITNESS SHIRES: 18 to 24?
             (Reading):
 8
 9
                  "As agricultural employment in the
             region declines, as is seen in Figure 4
10
             in Fresno County, agricultural workers
11
12
             are forced to migrate to other regions of
             the state or nation. This in turn leads
13
14
             to fewer residents in (sic) the region
15
             and thus lower enrollment in local
             schools and thus fewer dollars to hire
16
17
             teachers and staff and purchase materials
18
             and supplies in the local school district
             (sic). These impacts are likely to be
19
20
             exacerbated as limited access to water
21
             supplies and shifting crop mixes put
             downward pressure on the core
22
23
             agricultural employment base in the
24
             region."
25
             MR. STROSHANE:
                             Thank you.
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1 How many years back in Figure 4 do you recall
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- 2 there was a decline in employment?
- 3 WITNESS SHIRES: The last two.
- 4 MR. STROSHANE: The last two?
- 5 And do you know what the trend has been since
- 6 then, since 2015?
- 7 WITNESS SHIRES: I haven't looked at this
- 8 year's data. I would expect it to be relatively flat.
- 9 MR. STROSHANE: Okay. And did you provide
- 10 enrollment data in your testimony for any point in this
- 11 period for Fresno County schools?
- 12 WITNESS SHIRES: I did not.
- 13 MR. STROSHANE: And the same question for
- 14 Kings County:
- 15 Did you supply enrollment data in this -- in
- 16 your testimony?
- 17 WITNESS SHIRES: I did not.
- 18 MR. STROSHANE: Miss Gaylon, please bring up
- 19 RTD-1026.
- 20 (Exhibit displayed on screen.)
- MR. STROSHANE: Thank you.
- 22 This is an exhibit I hope to introduce -- I'm
- 23 introducing.
- 24 It summarizes six years of occupation and wage
- 25 survey data results compiled by the California

- 1 Depart -- Employment Development Department from 2012
- 2 to 2017 for farm workers and laborers in Fresno County,
- 3 Kings County, and California as a whole.
- 4 These data rely on the standard occupational
- 5 classification code system which is employed by, I
- 6 believe -- well, the Federal government at least.
- 7 This system includes a code specific to farm
- 8 workers and laborers as the note at the bottom of this
- 9 exhibit indicates.
- 10 If authentication by counsel is desired for
- 11 the survey results, it's available directly from the
- 12 URL provided in RTD-1026.
- 13 And I have also provided RTD-1027 as an
- 14 abridged authentication drawn from the original Excel
- 15 files that I obtained from the EDD website.
- 16 Dr. Shires, please take a look -- If we could
- 17 back out just a little bit and . . .
- 18 (Exhibit displayed on screen.)
- 19 MR. STROSHANE: Can you read the -- the large
- 20 version of that? Because it shows all three areas that
- 21 I wanted you to see.
- Is that legible to you?
- 23 WITNESS SHIRES: Yes.
- 24 MR. STROSHANE: Okay. Have you heard --
- 25 Dr. Shires, have you heard of this survey and its

- 1 results?
- 2 WITNESS SHIRES: Yes.
- 3 MR. STROSHANE: Have you used its results?
- 4 WITNESS SHIRES: Yes.
- 5 MR. STROSHANE: Okay. Do you agree that the
- 6 change in the mean and median hourly wage results here
- 7 are relatively flat for farm workers and laborers from
- 8 the first quarter of 2012 through the first quarter of
- 9 2015 for both Fresno and Kings County?
- 10 WITNESS SHIRES: I guess --
- 11 MR. STROSHANE: Which is the --
- 12 WITNESS SHIRES: -- the question is: What do
- 13 you mean by "relatively flat"? I mean --
- MR. STROSHANE: Do they change --
- 15 WITNESS SHIRES: -- there's a 3 percent
- 16 increase --
- 17 MR. STROSHANE: -- a lot? Do they increase
- 18 dramatically?
- 19 WITNESS SHIRES: There's a 3 percent increase.
- 20 I don't know if you would count that as relatively flat
- 21 or not.
- 22 MR. STROSHANE: Okay. Am I correct in
- 23 understanding that these changes in the mean and median
- 24 hourly farm worker and laborer wage for Fresno and
- 25 Kings Counties suggest a trend that could be construed

- 1 as similar to the unadjusted household income decline
- 2 depicted in Figure 3 of your testimony?
- 3 And would you -- If you'd like, we could go
- 4 back and look at Figure 3.
- 5 WITNESS SHIRES: So could you repeat the
- 6 question.
- 7 MR. STROSHANE: Sure.
- 8 Am I correct in understanding that these
- 9 changes in the mean and median hourly farm worker and
- 10 laborer wage for Fresno and Kings Counties suggest a
- 11 trend similar to the unadjusted household income
- 12 decline depicted in Figure 3 of your testimony?
- 13 WITNESS SHIRES: In fact, these do not.
- 14 MR. STROSHANE: They do not?
- 15 WITNESS SHIRES: They do not. I mean, these
- 16 show a general rising trend over that time.
- 17 MR. STROSHANE: Uh-huh.
- 18 WITNESS SHIRES: The household numbers show a
- 19 general decline in trend.
- 20 MR. STROSHANE: Uh-huh. Okay.
- 21 And -- And -- Oh, we've already established
- 22 that.
- 23 Can you explain why farm worker and laborer
- 24 wages -- hourly wages that are in this exhibit
- 25 increased in the first quarters of both 2016 and 2017?

- 1 WITNESS SHIRES: I haven't done definitive
- 2 research on it. There's probably a variety of factors
- 3 that could influence that.
- 4 MR. STROSHANE: Can you suggest -- If -- If
- 5 you were doing a study about this, to look into the
- 6 background why -- why the hourly wage information
- 7 increased for these two years, these two -- in these
- 8 quarters of these two years, what factors would you
- 9 want to examine?
- 10 WITNESS SHIRES: I mean, I think you would
- 11 want to look at labor supply. You'd want to look at
- 12 demand for workers.
- MR. STROSHANE: Um-hmm.
- 14 WITNESS SHIRES: You would want to look for
- 15 competition for workers in other sectors possibly.
- MR. STROSHANE: Okay.
- 17 WITNESS SHIRES: I think those -- I mean, that
- 18 would drive the wages. That wouldn't be the main
- 19 drivers necessarily.
- MR. STROSHANE: Are there any other, say,
- 21 cost-of-living factors you might look at as well?
- 22 WITNESS SHIRES: Labor markets tend to lag
- 23 consumer markets. So if there was a major spike in
- 24 inflation in the late part of this period, I would look
- 25 for that.

- 1 MR. STROSHANE: Um-hmm.
- 2 WITNESS SHIRES: I mean, aside for housing in
- 3 California, there really hasn't been a major spike.
- 4 MR. STROSHANE: You said aside from housing?
- 5 WITNESS SHIRES: Yes.
- 6 MR. STROSHANE: Yeah. Thank you.
- 7 Dr. Shires, the quarterly mean annual wage
- 8 that's shown -- pardon me -- in this exhibit appear to
- 9 be derived, by my examination of it, by multiplying the
- 10 mean hourly wage by 2,080 hours for a year, which
- 11 assumes a wage worker works 40 hours a week for 52
- 12 weeks in a year. In other words, this -- this middle
- 13 column of data is -- is derived from the -- the
- 14 first -- the first column of wage -- hourly wage data.
- 15 Am I correct in understanding that many farm
- 16 workers and laborers are employed in seasonal work and
- 17 often may not work 52 weeks a year?
- 18 WITNESS SHIRES: Yes.
- 19 MR. STROSHANE: Am I correct also in
- 20 understanding that if farm workers work less than 52
- 21 weeks a year at these wages, their annual income may be
- 22 less than that shown here in the EDD survey data?
- 23 WITNESS SHIRES: I can't come to that
- 24 conclusion.
- MR. STROSHANE: Why not?

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1 WITNESS SHIRES: Well, for one, I'd want to
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- 2 verify the assumption you made about -- I mean, I
- 3 understand that, mathematically, that these are
- 4 calculated that way.
- 5 What I don't know is if this is based on
- 6 actual hourly wages worked and whether they worked in
- 7 other sectors.
- 8 And so when you talk about mean annual wages,
- 9 you need to look at that data and see how they interact
- 10 with other sectors because many -- some of these
- 11 workers will likely have second jobs.
- 12 MR. STROSHANE: Okay. Yeah. Thank you for
- 13 that explanation.
- 14 Can we please turn to Figure 4 on Page 7 in
- 15 Dr. Shires' testimony for a moment.
- 16 (Exhibit displayed on screen.)
- 17 MR. STROSHANE: So this table shows the
- 18 percentage of -- of jobs in different sectors.
- 19 I'm sorry. I meant Figure 3. Could we go
- 20 back to Figure 3.
- 21 (Exhibit displayed on screen.)
- MR. STROSHANE: Sorry.
- So, Dr. Shires, from your professional
- 24 experience, what economic factors or trends in the
- 25 Fresno and Kings County economies would help explain

1 this apparent increase in households with incomes below

- 2 \$25,000 per year?
- 3 WITNESS SHIRES: There's a range of variables.
- 4 Possible unemployment might be one.
- 5 MR. STROSHANE: Unemployment?
- 6 WITNESS SHIRES: Yes.
- 7 MR. STROSHANE: Uh-huh.
- 8 WITNESS SHIRES: It could be wages were
- 9 driving down or the availability of hours to work
- 10 declined.
- 11 MR. STROSHANE: Um-hmm.
- 12 WITNESS SHIRES: In the case of 2011-12, you
- 13 might actually see a surge related to the greater
- 14 section.
- MR. STROSHANE: Okay. Now I'd like to place
- 16 the household income and wage information into just a
- 17 little bit more context.
- 18 Ms. Gaylon, could you please bring up
- 19 RTD-1032. This table --
- 20 (Exhibit displayed on screen.)
- 21 MR. STROSHANE: Yeah, thank you.
- 22 This table compares the first quarter farm
- 23 worker median wage for 2017 from the EDD data that we
- 24 were just considering in the earlier RTD exhibit with
- 25 living wage, poverty wage, and legal minimum wage

- 1 indicators in effect for 2016.
- 2 This table summarizes these wage indicators
- 3 and standards from the -- from the MIT, Massachusetts
- 4 Institute of Technology, living wage calculator
- 5 website.
- 6 These indicators are often used in economic
- 7 analysis as additional information about the cost of
- 8 living in an economic region.
- 9 And, again, for authentication, RTD intends
- 10 also to submit into evidence at the proper time the
- 11 original source data on which the living wage, hourly
- 12 wage, et cetera, et cetera, are -- are based.
- 13 CO-HEARING OFFICER DODUC: (Nodding head.)
- 14 MR. STROSHANE: And I supply those right --
- 15 I've supplied them with your staff over there as RTD --
- 16 Exhibits RTD-1028, -1029, and -1030 for Fresno and
- 17 Kings Counties, and for the State of California.
- 18 The technical documentation that defines and
- 19 supports interpretation of these data are also provided
- 20 in RTD-1031.
- 21 These supporting exhibits are intended to
- 22 provide authen -- authentication for the data that are
- 23 shown in this exhibit here.
- MR. O'HANLON: I'd like to respond that,
- 25 presumably, that will be presented in their case in

- 1 chief and we can follow up with that then.
- 2 For purposes of the questions, I have no
- 3 problem with him assuming that that's the case, but
- 4 nothing that's been said by counsel, of course, is
- 5 currently evidence that that's --
- 6 CO-HEARING OFFICER DODUC: Understood.
- 7 MR. O'HANLON: -- accurate.
- 8 CO-HEARING OFFICER DODUC: Mr. Stroshane is
- 9 just covering all the bases. Thank you.
- 10 MR. STROSHANE: Yes. Thank you.
- 11 Dr. Shires, if you've had a chance to look
- 12 this over just a little bit.
- Does the farm worker median hourly wage in
- 14 Fresno County exceed the living wage for that county
- 15 for either of the selected households shown in
- 16 RTD-1032?
- 17 WITNESS SHIRES: I mean, are you asking me if
- 18 the fourth row on this table is smaller than the first
- 19 row?
- 20 MR. STROSHANE: Well, whether --
- 21 WITNESS SHIRES: I mean --
- MR. STROSHANE: Whether there's --
- 23 WITNESS SHIRES: -- is that your question?
- MR. STROSHANE: Yes, that is my question.
- 25 WITNESS SHIRES: Yes.

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1 MR. STROSHANE: Does the farm worker median
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- 2 hourly wage for Kings County exceed the living wage for
- 3 that county for either of the selected households shown
- 4 in RTD-1032?
- 5 WITNESS SHIRES: Given this model's definition
- 6 of "living wage," the -- the wage is lower.
- 7 MR. STROSHANE: I'm -- I'm sorry. I couldn't
- 8 hear.
- 9 WITNESS SHIRES: I said given this model's
- 10 definition of the living wage, which I don't know what
- 11 that is, I haven't seen the methodology, the materials
- 12 or how it interacts with this sector, so it's hard for
- 13 me to judge what "living wage" means. But the fourth
- 14 line is smaller than the first line.
- MR. STROSHANE: Thank you.
- No further questions for Dr. Shires.
- 17 I'm really starting to croak so I need to
- 18 drink.
- 19 Okay. The next set of questions are for --
- 20 mainly for Mr. Gutierrez and some for Miss Mizuno.
- 21 And the first category of questions I have are
- 22 for -- concern water transfers and supplemental water
- 23 sources.
- Ms. Gaylon, could you bring up -- I believe
- 25 it's WWD . . . I forget. I -- I think it's 15 for

- 1 Mr. Gutierrez's testimony. That's what I'm after.
- 2 (Exhibit displayed on screen.)
- 3 MR. STROSHANE: And could you take us to
- 4 Page 7, Lines 3 through 8.
- 5 (Exhibit displayed on screen.)
- 6 MR. STROSHANE: So in this passage,
- 7 Mr. Gutierrez, I did not get a clear sense of what the
- 8 difference is between supplemental water and water user
- 9 transfers.
- 10 But, first, I'd like to know what -- what you
- 11 mean by "supplemental water" as -- as you intend in
- 12 this passage.
- 13 WITNESS GUTIERREZ: My intent in this passage
- 14 is that supplemental waters that Westlands Water
- 15 District and its staff acquire for delivery to our
- 16 water users, and that this water is not our CVP
- 17 contract-allocated water.
- 18 MR. STROSHANE: Okay. And what are water user
- 19 transfers?
- 20 WITNESS GUTIERREZ: Water user transfers, the
- 21 manner in which I use it in this paragraph, are tran --
- 22 water transfers that our water users bring in on their
- 23 own behalf, either through acquisition or through -- if
- 24 they farm in a neighboring district, they'll bring
- 25 water levels -- transfer water in from that district

- 1 into Westlands for their use within Westlands.
- 2 MR. STROSHANE: So for the water user
- 3 transfers, it doesn't involve a deal -- a -- a deal
- 4 with a willing seller north of the Delta? Am I correct
- 5 on that?
- 6 WITNESS GUTIERREZ: That --
- 7 MR. STROSHANE: Usually?
- 8 WITNESS GUTIERREZ: That I don't know. Some
- 9 water users procure water on their own behalf.
- 10 When I'm talking about water user transfers,
- 11 these are transfers that Westlands staff, or through
- 12 the Authority, did not go out and procure.
- 13 MR. O'HANLON: Okay. So the difference -- It
- 14 sounds to -- Correct me if I'm wrong.
- But is the difference between supplemental
- 16 water and water user transfers whether Westlands Water
- 17 District is involved in procuring it or not? Is that
- 18 the key difference?
- 19 WITNESS GUTIERREZ: That's -- That's probably
- 20 the key difference, yes.
- MR. STROSHANE: Okay. Thank you.
- 22 Am I correct to understand that supplemental
- 23 water does not include groundwater, then, pumped
- 24 from -- pumped within Westlands' service area?
- 25 WITNESS GUTIERREZ: No. There have been some

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1 instances where we have purchased groundwater as -- and
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- 2 coupled it together with our supplemental water pool --
- 3 MR. STROSHANE: Oh, okay.
- 4 WITNESS GUTIERREZ: -- within Westlands.
- 5 MR. STROSHANE: Thank you for that.
- 6 Could we go to Page 8 and Figure 1.
- 7 (Exhibit displayed on screen.)
- 8 MR. STROSHANE: In looking at the -- Mr. --
- 9 Mr. Gutierrez, in looking at the sequence of water
- 10 deliveries and sources between 1995 through 1996 and
- 11 2007 to 2008, do you agree that, with only a couple of
- 12 exceptions, most of these water years received
- 13 65 percent allocations and above?
- 14 WITNESS GUTIERREZ: For that time period that
- 15 you point out, yes, that's true.
- 16 MR. STROSHANE: In looking -- Let's see.
- 17 What is the calendar year -- This -- And this
- 18 is a question about the same figure.
- 19 What is the calendar-based definition of
- 20 "water year" in this chart?
- 21 WITNESS GUTIERREZ: In this chart, the water
- 22 year . . .
- I want to make sure I get this right because
- 24 contract year and water year are often different.
- 25 When you say "water year," can you point out

- 1 on this page where -- where you are referring to or --
- 2 MR. STROSHANE: Yeah.
- 3 WITNESS GUTIERREZ: -- are you talking about
- 4 water contract year?
- 5 MR. STROSHANE: It says -- In the lower
- 6 left-hand corner, it says, "Sacramento Valley Water
- 7 Year Type Index (SVI)."
- 8 WITNESS GUTIERREZ: Okay.
- 9 MR. STROSHANE: And then below that, it says
- 10 "Water Year." So there's -- it -- it's referenced
- 11 actually twice.
- 12 But my question really is the focus on water
- 13 year '88-89, the lower line of those two.
- 14 WITNESS GUTIERREZ: Okay. So the water year,
- 15 actually to be consistent with my text, that water year
- 16 should actually be water contract year. So that's our
- 17 CVP contract year.
- 18 MR. STROSHANE: And what's the calendar basis
- 19 of that?
- 20 WITNESS GUTIERREZ: From March 1 of a given
- 21 year through --
- MR. STROSHANE: The end of February.
- 23 WITNESS GUTIERREZ: -- the end of February the
- 24 following year.
- MR. STROSHANE: Okay. Thank you.

- 1 And this chart has two categories in its
- 2 legend called "Additional Water (sic) Supply" and
- 3 "Water User Acquired."
- 4 Are these categories the same as or different
- 5 from the supplemental water and water user transfer
- 6 categories from the table on Page 7 that you just
- 7 discussed with me?
- 8 WITNESS GUTIERREZ: Those would be -- Yeah.
- 9 The "Additional District Supplied," I would be
- 10 referring to the supplemental water. And "Water User
- 11 Acquired" would be the water user transfers from the
- 12 previously page.
- 13 MR. STROSHANE: So those are essentially the
- 14 same categories that we discussed prior.
- 15 WITNESS GUTIERREZ: It's the same category but
- 16 Figure 1, the way we use it in this illustration, is
- 17 how the water is delivered in the year that it's used,
- 18 not necessarily the year at which it's acquired.
- MR. STROSHANE: Understood.
- Okay. Thank you for that explanation.
- 21 My last questions about this figure:
- 22 Do you see the small red and yellow water
- 23 source bars in the water years 2014 through 2015 -- or,
- 24 rather, 2014, 2015, and 2016 through -- I'm sorry. Let
- 25 me start that over again.

- 1 Do you see the small red and yellow water
- 2 source bars in water years 2014-15 through 2016-17?
- 3 Am I correct in understanding that these
- 4 sources of water for Westlands were very small because
- 5 of low-water supplies throughout the Central Valley in
- 6 those years?
- 7 WITNESS GUTIERREZ: When you say "low-water
- 8 supply," you're referring to the CVP allocation or just
- 9 in general?
- 10 MR. STROSHANE: I'm referring to those
- 11 specific red and -- red and yellow bars because I
- 12 believe they represent the Additional District Supply
- 13 with the Water User Acquired.
- 14 WITNESS GUTIERREZ: So, in those years, yes,
- 15 there was -- there wasn't as much water available for
- 16 transactions.
- 17 MR. STROSHANE: Okay. Thank you.
- 18 Okay. My next set of questions deal with CVP
- 19 and SWP deliveries and Central Valley and State Water
- 20 Project water demand. These questions are mainly for
- 21 Mr. Gutierrez but involve Miss Mizuno as well.
- 22 In this part of my cross-examination, I intend
- 23 to place Westlands' Water District's water service
- 24 contract deliveries into the context of both CVP and
- 25 SWP der -- deliveries.

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1 Miss Gaylon, could you please bring up
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- 2 RTD-1034.
- 3 (Exhibit displayed on screen.)
- 4 MR. STROSHANE: And scroll down.
- 5 (Exhibit displayed on screen.)
- 6 MR. STROSHANE: Yeah. That's -- That's pretty
- 7 good there. Thank you.
- 8 Mr. Gutierrez, can you read this chart okay or
- 9 do we need to blow it up just a little? Would that
- 10 help?
- 11 WITNESS GUTIERREZ: I can -- No. I can see it
- 12 okay.
- 13 MR. STROSHANE: Okay. This is a table of CVP
- 14 delivery data for two large Sacramento Valley
- 15 Contractor groups, Tehama-Colusa Canal and the
- 16 Sacramento River Settlement Contractors.
- 17 The column at right is the sum of the two
- 18 delivery numbers in the other columns for each year
- 19 between 1990 and 2016. The source of these data is the
- 20 U.S. Bureau of Reclamation Central Valley Project
- 21 Operations website.
- 22 At the bottom of this delivery data, I
- 23 calculated a few descriptive statistics of these groups
- 24 of Contractors' deliveries, including average
- 25 deliveries for certain decades and the seven-year

- 1 period from 2010 to 2016.
- 2 Mr. Gutierrez, so -- Have you had a chance to
- 3 look over the averages at the bottom of the table?
- 4 WITNESS GUTIERREZ: Yes.
- 5 Point of clarification: Are these deliveries
- 6 or allocations?
- 7 MR. STROSHANE: These are deliveries.
- 8 WITNESS GUTIERREZ: Okay. Actual diversions
- 9 and delivery?
- 10 MR. STROSHANE: These are deliveries. They're
- 11 obtained from the Bureau's website, yeah.
- 12 WITNESS GUTIERREZ: Okay. Thank you.
- MR. STROSHANE: Let's see.
- 14 If you look at the averages, can you tell me:
- 15 Did the average for North-of-Delta deliveries for 2000
- 16 to 2009 increase over the average for 1990 to 1999?
- 17 WITNESS GUTIERREZ: That looks like it
- 18 increased.
- 19 MR. STROSHANE: And did the average for the
- 20 seven years from 2010 to 2016, which included four very
- 21 dry years, exceed that of the 1990s decade? In other
- 22 words, 1990 to 1999.
- 23 WITNESS GUTIERREZ: Yes. The 2010 to 2016
- 24 looks greater than the 1990 to '99 period.
- MR. STROSHANE: Thank you.

- 1 Miss Gaylon, could you bring up RTD-1035.
- 2 (Exhibit displayed on screen.)
- 3 MR. STROSHANE: This exhibit is a table of SWP
- 4 and CVP South-of-Delta deliveries for Kern County Water
- 5 Agency, State Water Project, San Joaquin Valley
- 6 Project -- rather -- San Joaquin Valley Contractors,
- 7 Metropolitan Water District of Southern California, and
- 8 all Southern California SWP Water Contractors and
- 9 Westlands' deliveries compared with total Delta-Mendota
- 10 and San Luis Canal deliveries, the latter of which
- 11 Westlands is already a significant part in that data.
- 12 I excluded the Exchange Contractors'
- 13 deliveries from this table. I excluded the water
- 14 pumped to Federal storage in San Luis Reservoir from
- 15 this table. I excluded the water pumped to Fed -- I'm
- 16 sorry. I just said that.
- 17 And I excluded Refuge water deliveries to the
- 18 extent I could identify them from the data that the
- 19 Bureau makes available.
- 20 I made these in -- exclusions as an attempt to
- 21 approximate deliveries to San Luis and Delta-Mendota
- 22 Water Authority member agencies with CVP contracts,
- 23 which includes Westlands Water District.
- 24 The data in this exhibit covers the period
- 25 1988 through 2016. I also note for the record that

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1 RTD-1036 is the supporting delivery data summarized in
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- 2 the CVP portion --
- 3 (Timer rings.)
- 4 MR. STROSHANE: -- of RTD-1035.
- 5 And I'm getting close to being done.
- 6 CO-HEARING OFFICER DODUC: (Nodding head.)
- 7 MR. STROSHANE: I also included the same
- 8 descriptive average calculations for the same decadal
- 9 periods that I calculate for RTD in 10 -- in RTD-1034.
- 10 So I hope you've had a chance -- both
- 11 Miss Mizuno and Mr. Gutierrez have had a chance to look
- 12 over the -- the results in this table, especially the
- 13 averages.
- 14 WITNESS GUTIERREZ: Point of clarification?
- MR. STROSHANE: Yeah.
- 16 WITNESS GUTIERREZ: Is this a calendar year or
- 17 CVP con -- contract year or --
- 18 MR. STROSHANE: These appear to be calendar
- 19 year. That's how the Bureau puts these data together.
- 20 So I have taken essentially January through
- 21 December data for each of those years that you see
- 22 here.
- 23 WITNESS MIZUNO: And this is total deliveries?
- 24 Doesn't make a di -- This is total deliveries? Doesn't
- 25 make a distinction between CVP water or other acquired

- 1 water?
- 2 MR. STROSHANE: This is from the Bureau's
- 3 website and so I assume that it was CVP deliveries
- 4 because that's what they would -- they would be
- 5 monitoring, I anticipate.
- 6 WITNESS GUTIERREZ: That might not be correct,
- 7 at least not for Westlands.
- 8 CO-HEARING OFFICER DODUC: Hold on a second.
- 9 Miss Aufdemberge.
- 10 MS. AUFDEMBERGE: Yeah. I just want to object
- 11 to this.
- 12 He's apparently testifying that he's derived
- 13 these numbers and putting this information before these
- 14 witnesses for the first time. I haven't heard any
- 15 foundation for much, if any, of it.
- 16 CO-HEARING OFFICER DODUC: I think he's
- 17 articulated where he obtained these numbers and what
- 18 his calculations for -- were in order to develop this.
- 19 And as it's standard practice on
- 20 cross-examination, we will proceed with his question
- 21 predicated on the fact that these were calculated
- 22 correctly and were obtained correctly and were from the
- 23 source that he alleged they were from.
- 24 MS. AUFDEMBERGE: He's also including a lot of
- 25 testimony in describing this -- these documents.

- 1 MR. STROSHANE: I would -- I would differ that
- 2 I'm offering testimony. I'm describing where the data
- 3 came from and what I excluded. I think I'm being
- 4 forthright about what's in the table and what's not.
- 5 CO-HEARING OFFICER DODUC: Miss Morris.
- 6 MS. MORRIS: Thank you.
- 7 I would join the objection. The witnesses
- 8 appear to be confused about what -- what year this is,
- 9 how it's been calculated, and I just don't think that
- 10 it's a productive line of questioning.
- 11 If the -- If the questioner wants to present
- 12 this in their own case in chief, they can, and describe
- 13 it.
- 14 But to ask witnesses to look at a summary that
- 15 has been compiled by another person, while it is
- 16 efficient, and I know the Hearing Officers appreciate
- 17 efficiency, it's not effective if the witnesses don't
- 18 know where the data is and if it's been calculated or,
- 19 sorry -- tabulated correctly.
- 20 CO-HEARING OFFICER DODUC: If they're unable
- 21 to answer the questions, they will say so. If they're
- 22 confused by the numbers, they will say so.
- Objection's overruled.
- Mr. Stroshane, ask your questions and we'll
- 25 see where this goes.

- 1 MR. STROSHANE: Okay. Mr. Gutierrez, do you
- 2 agree that Kern County's agricultural water deliveries
- 3 increased in 20 -- in 2000-to-2009 period over the
- 4 1990-to-99 period?
- 5 CO-HEARING OFFICER DODUC: Based solely on the
- 6 chart that is before you.
- 7 MR. STROSHANE: Based on, yes.
- 8 WITNESS GUTIERREZ: I'm sorry. Can't -- I
- 9 can't see. Can you pan up on the averages?
- 10 (Exhibit displayed on screen.)
- 11 WITNESS GUTIERREZ: So can you ask that
- 12 question again?
- MR. STROSHANE: Sure.
- 14 Do you agree that Kern County's agricultural
- 15 water deliveries increased in the 2000-to-2009 period
- 16 over the 1990-to-99 period.
- 17 WITNESS GUTIERREZ: I mean, according to this
- 18 chart, that's what the data demonstrates.
- 19 But, I mean, just looking at Westlands'
- 20 deliveries during that, I -- I guess I'm speculative --
- 21 or I -- I'm not certain that this data's accurate.
- MR. STROSHANE: Okay.
- 23 WITNESS GUTIERREZ: So it's hard for me to
- 24 agree with that when I'm questioning the results for
- 25 Westlands over here.

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1 MR. STROSHANE: Well, the -- As I say, the
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- 2 Westlands data came directly from the Bureau's website.
- 3 The Bureau accounts for the information, and I have
- 4 faithfully reproduced the -- the data in this
- 5 spreadsheet and --
- 6 CO-HEARING OFFICER DODUC: We are not going to
- 7 argue back and forth on this.
- 8 MR. STROSHANE: Okay.
- 9 CO-HEARING OFFICER DODUC: Mr. Stroshane,
- 10 you've asked a question. The witness has answered.
- 11 Let's move on.
- MR. STROSHANE: Okay. Do you agree that
- 13 Metropolitan's State Water Project deliveries -- And I
- 14 should at this point warrant that I obtained the State
- 15 Water Project delivery data from the most recent
- 16 Bulletin 132-16, and that Table B5B, and have
- 17 incorporated both Metropolitan's and the total
- 18 for . . . for all of Southern California in -- in this
- 19 section.
- 20 CO-HEARING OFFICER DODUC: Miss Morris.
- 21 MS. MORRIS: Objection: Lacks foundation.
- 22 CO-HEARING OFFICER DODUC: He's --
- MR. STROSHANE: The foundation, I would argue,
- 24 is that I'm trying to indi -- I'm trying to give
- 25 context to the overall demand for Central Valley water

- 1 supplies as developed by -- by both the State Water
- 2 Project and the Central Valley Project.
- 3 In relation to that, it has been claimed by
- 4 witnesses on this panel that allocations are
- 5 decreasing, but the data in -- that I developed -- the
- 6 averages I developed show that, for at least two full
- 7 decades --
- 8 CO-HEARING OFFICER DODUC: Okay. Now you're
- 9 starting to testify.
- 10 MR. STROSHANE: Okay. But you see where --
- 11 That's the foundation.
- 12 CO-HEARING OFFICER DODUC: I understand.
- 13 Miss Morris, Miss Ansley, Miss Aufdemberge,
- 14 your objections are overruled.
- 15 I'm going to allow Mr. Stroshane to pursue his
- 16 line of questioning. You may, of course, object when
- 17 he introduced this -- or when he moves this into the
- 18 record, which I -- he stated several times that he
- 19 will.
- 20 MS. ANSLEY: May I add for the record one
- 21 objection that goes to the whole line, then?
- 22 CO-HEARING OFFICER DODUC: I'm sorry. I can't
- 23 hear you very well.
- MS. ANSLEY: I'm sorry.
- 25 May I add an objection, then, to the record as

- 1 it goes?
- 2 CO-HEARING OFFICER DODUC: Sure.
- 3 MS. ANSLEY: I would object because I think
- 4 that he hasn't laid the foundation of asking this
- 5 witness for the various sites he's looked at to derive
- 6 this data, whether they're familiar with the data from
- 7 the sources he's derived from. And perhaps that would
- 8 clear up whether they understand the calculations that
- 9 he's herein made.
- 10 So I think that it does lack foundation.
- 11 Thank you.
- 12 CO-HEARING OFFICER DODUC: Okay. Thank you.
- But I understood from what Mr. Gutierrez said
- 14 that he already questions the calculation of this table
- 15 because he noted in responding to Mr. Stroshane's last
- 16 question that he questioned the calculations for
- 17 Westlands.
- 18 So we'll take this on face value. We'll allow
- 19 Mr. Stroshane to proceed with his questioning with all
- 20 the caveats and all the objections in the record.
- 21 MR. STROSHANE: And I'm happy to make
- 22 available the Excel spreadsheet that -- for counsel on
- 23 all sides to -- to examine.
- 24 CO-HEARING OFFICER DODUC: I'm sure that would
- 25 be appreciated.

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1 MR. STROSHANE: Okay. So, do you agree that
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- 2 Metropolitan's State Water Project deliveries as
- 3 reported in this table increased in the 2000-to-2009
- 4 period as -- as compared with 1990 to 1999?
- 5 CO-HEARING OFFICER DODUC: Mr. Stroshane,
- 6 would you object to revising your question from "do you
- 7 agree" to "do you see" or "do you" -- rather than
- 8 asking if they agree to something that they are not
- 9 sure about --
- 10 MR. STROSHANE: What -- What was your first --
- 11 CO-HEARING OFFICER DODUC: -- the calculation.
- 12 MR. STROSHANE: What was your first option? I
- 13 couldn't quite hear it.
- 14 CO-HEARING OFFICER DODUC: Does he see that
- 15 there's difference --
- MR. STROSHANE: Does he see. Thank you.
- 17 CO-HEARING OFFICER DODUC: -- on this table
- 18 rather than agree with it.
- 19 MR. STROSHANE: I shall revise my question.
- 20 Mr. Gutierrez, do you see that Metropolitan's
- 21 State Water Project deliveries increased in this table
- 22 in the 20 -- in the 2000-to-2009 period compared with
- 23 1990 to 1999?
- 24 WITNESS GUTIERREZ: I guess I see that the
- 25 average -- the calculated average for the period

1 2000-2009 is greater than the calculated average for

- 2 1990 to 1999.
- 3 MR. STROSHANE: Do you agree that
- 4 Metropolitan's -- Sorry.
- 5 Do you see that Metropolitan's SWP deliveries
- 6 increased as a percent share of total SWP Southern
- 7 California deliveries in each decadal period? In other
- 8 words, the percents that are reported at the bottom of
- 9 the table.
- 10 CO-HEARING OFFICER DODUC: Miss Morris.
- 11 MS. MORRIS: Objection: Lacks foundation.
- 12 There's nothing in this table, nor has he laid
- 13 the foundation with this witness, that these numbers
- 14 are purely SWP deliveries and do not include transfer
- 15 water or other sources of water.
- 16 CO-HEARING OFFICER DODUC: Understood.
- 17 MR. STROSHANE: I'm sorry. I didn't hear what
- 18 you said.
- 19 CO-HEARING OFFICER DODUC: No. I understood
- 20 her objection. She said it for the record.
- MR. STROSHANE: Okay.
- 22 CO-HEARING OFFICER DODUC: It goes to all the
- 23 other objections they've had to these line of
- 24 questioning and to your tables, Mr. Stroshane, which
- 25 I'm sure will be repeated when you try to move this

- 1 into evidence.
- 2 MR. STROSHANE: Do you see that --
- 3 Actually, I didn't get an answer to that last
- 4 question.
- 5 So do you see that Metropolitan's SWP
- 6 deliveries increased as a percent share of total
- 7 Southern California deliveries to -- by the SWP in each
- 8 of the decadal periods?
- 9 WITNESS GUTIERREZ: Well, I -- I guess I see
- 10 that the calculation shows an increase, but . . . I
- 11 guess I don't know what you mean by --
- MR. STROSHANE: The decadal periods? I'm
- 13 referring -- I'm sorry. I was referring to 1990 to
- 14 '99 and 19 -- and 2000 to 2009.
- 15 WITNESS GUTIERREZ: But you referred
- 16 specifically to State Water Project deliveries.
- 17 Again, I don't know that this data only
- 18 represents State Water Project deliveries.
- 19 MR. STROSHANE: Okay. Well, as I warrant --
- 20 We have an argument about the veracity of the data and
- 21 I've offered to make that data -- that -- the
- 22 spreadsheet on which it is based available for
- 23 confirmation.
- 24 But do you agree that the 77.5 percent of the
- 25 1990-to-1999 average for Metropolitan and -- as a

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1 percent of total Southern California deliveries is less
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- 2 than the 8 -- 82.5 percent reported for the next
- 3 decade?
- 4 WITNESS GUTIERREZ: Yes, it is less.
- 5 CO-HEARING OFFICER DODUC: Are you --
- 6 MR. STROSHANE: Mr. Gutierrez --
- 7 CO-HEARING OFFICER DODUC: I'm sorry. Are you
- 8 about to wrap up?
- 9 MR. STROSHANE: I'm nearly done --
- 10 CO-HEARING OFFICER DODUC: Okay.
- 11 MR. STROSHANE: -- yeah.
- 12 CO-HEARING OFFICER DODUC: Because, again,
- 13 I -- I -- Even though I overruled the objection, I will
- 14 again remind you, Mr. Stroshane, that all these
- 15 witnesses can do as affirm what they see on the screen,
- 16 which is a table you pulled together and calculated.
- 17 So there is limited value in that.
- 18 MR. STROSHANE: Okay. Then I'll move on.
- 19 Could we turn to WWD-15, Page 16.
- 20 (Exhibit displayed on screen.)
- 21 CO-HEARING OFFICER DODUC: So, do you estimate
- 22 15 minutes?
- MR. STROSHANE: Yes.
- 24 CO-HEARING OFFICER DODUC: All right.
- 25 MR. STROSHANE: No more than, I would think.

- 1 CO-HEARING OFFICER DODUC: All right.
- 2 MR. STROSHANE: Yeah.
- 3 Okay. And I want the chart. So you have it
- 4 there. Thank you.
- 5 As you saw earlier, there were questions asked
- 6 about this chart, and I have some different questions.
- 7 This appears to be a chart of CVP allocations
- 8 affecting South-of-Delta Contractors.
- 9 Am I correct in understanding that these CVP
- 10 South-of-Delta agricultural service allocations are
- 11 obtained from various CalSim operational studies and
- 12 do -- do not necessarily reflect Bureau of
- 13 Reclamation's annual allocation decisions?
- 14 WITNESS GUTIERREZ: I -- I'm not familiar with
- 15 how Mr. Boardman developed this chart.
- MR. STROSHANE: Okay. Miss Mizuno, do you
- 17 have anything to add about that?
- 18 Do you -- Are you familiar with how this chart
- 19 was developed, since Mr. Boardman works for SLDMWA?
- 20 WITNESS MIZUNO: No. I -- I don't know
- 21 exactly how he derived these numbers.
- 22 MR. STROSHANE: Okay. Okay. My final section
- 23 of my questions:
- Ms. Gaylon, could you please bring up
- 25 RTD-1033.

- 1 (Exhibit displayed on screen.)
- 2 MR. STROSHANE: This is the Policy Statement
- 3 from Westlands Water District General Manager --
- 4 CO-HEARING OFFICER DODUC: And you --
- 5 MR. STROSHANE: -- Thomas Birmingham.
- 6 CO-HEARING OFFICER DODUC: -- understand that
- 7 a Policy Statement is not evidentiary in nature.
- 8 MR. STROSHANE: I'm sorry?
- 9 CO-HEARING OFFICER DODUC: You understand that
- 10 the Policy Statement is not evidentiary in nature.
- 11 MR. STROSHANE: Right. May I ask the question
- 12 and see what happens?
- 13 CO-HEARING OFFICER DODUC: All right.
- 14 Mr. O'Hanlon --
- MR. O'HANLON: I'll object.
- 16 CO-HEARING OFFICER DODUC: -- will object, I'm
- 17 sure, if he feels it's appropriate.
- 18 MR. O'HANLON: And just looking at the letter,
- 19 it looks like it relates to staged implementation which
- 20 is -- you've made very clear is not within the scope of
- 21 this part of the proceeding.
- 22 CO-HEARING OFFICER DODUC: Well, let's see
- 23 what the question is, then.
- MR. STROSHANE: The question: Are you
- 25 familiar with this Policy Statement, Mr. Gutierrez?

- 1 Have you seen it before?
- 2 WITNESS GUTIERREZ: Yes, I've seen this
- 3 before.
- 4 MR. STROSHANE: Okay. The statement uses the
- 5 phrases "this hearing process" and "this hearing" in
- 6 the last paragraph at the bottom of the page.
- 7 Do you see that?
- 8 WITNESS GUTIERREZ: The last paragraph.
- 9 I'm sorry. I've got a -- I have a different
- 10 statement.
- I apologize. I was looking at a different
- 12 statement.
- Can I see the -- the heading on this?
- 14 (Exhibit displayed on screen.)
- 15 WITNESS GUTIERREZ: I don't think I've seen
- 16 this statement before.
- When was this entered? Oh, last month.
- 18 No, I don't think I've seen this statement.
- 19 MR. STROSHANE: Okay. So, my next question
- 20 is: Are you aware that the portion of this hearing
- 21 that might address what Mr. Birmingham refers to as the
- 22 staged project -- which he mentions in the first
- 23 paragraph, I think, first or second paragraph.
- 24 Let me start over again since I was
- 25 interrupting myself.

- 1 Mr. Gutierrez, are you aware that the portion
- 2 of this hearing that might address what Mr. Birmingham
- 3 refers to as the staged project to which Mr. Birmingham
- 4 refers in this statement is actually for Part 3 of this
- 5 hearing process?
- 6 WITNESS GUTIERREZ: No, I was not aware of
- 7 that.
- 8 MR. STROSHANE: Is it your understanding that
- 9 Part 3 will definitely occur?
- 10 CO-HEARING OFFICER DODUC: Are you . . .
- 11 MR. O'HANLON: Objection: We're -- I think
- 12 we're definitely now into Part 3. I don't know what
- 13 the relevance of staged implementation is with this
- 14 witness.
- 15 CO-HEARING OFFICER DODUC: Hold on.
- 16 Since Mr. Gutierrez has said he's not aware of
- 17 this policy in the letter, he's not even familiar with
- 18 Stage 3, I don't know that he's able to answer any
- 19 additional question, Mr. Stroshane.
- 20 MR. STROSHANE: Okay. No further questions.
- 21 CO-HEARING OFFICER DODUC: And I wanted to
- 22 say, Mr. Stroshane: I really appreciate you doing your
- 23 homework and writing your questions down, and writing
- 24 your -- the statements that you make. It's -- I think
- 25 it really helps, because it helps you prepare your

- 1 cross-examination in a logical manner, and it really
- 2 helps me -- helps us -- follow you in conducting your
- 3 cross-examination.
- 4 I just wanted to acknowledge that and thank
- 5 you for that.
- 6 MR. STROSHANE: It's easier said than done.
- 7 CO-HEARING OFFICER DODUC: I appreciate, which
- 8 means you took a lot of time, so I appreciate that.
- 9 CO-HEARING OFFICER MARCUS: That's a hint.
- 10 CO-HEARING OFFICER DODUC: Yes, that was a
- 11 hint.
- 12 CO-HEARING OFFICER MARCUS: You're a role
- 13 model now.
- MR. STROSHANE: Uh-oh.
- 15 MR. DEERINGER: Hearing Officer Doduc, before
- 16 we start the next set of questions, I was thinking I
- 17 might invite Mr. Ferguson up just to follow up on that
- 18 request he had before closed session.
- 19 CO-HEARING OFFICER DODUC: Ah.
- 20 MR. DEERINGER: Make sure we close the loop on
- 21 that for the rest of --
- 22 CO-HEARING OFFICER DODUC: Housekeeping.
- 23 MR. DEERINGER: So I -- We went back through
- 24 our e-mails, and we apologize for any confusion. We
- 25 get a lot of procedural requests.

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1 And the last records we had were that on --
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- 2 during the hearing on March 5th -- it was toward the
- 3 end, probably, like, 5:05 -- Tam had approved your
- 4 request and I just want to make sure that there wasn't
- 5 any followup needed there, that DWR didn't have any
- 6 objection, and if we could just close the loop on that.
- 7 MS. ANSLEY: I'm happy to confirm but I
- 8 believe we filed a written objection to that on Friday.
- 9 Oh, maybe it was East Bay MUD.
- 10 MR. FERGUSON: That's what I'm thinking. So
- 11 Regional San . . .
- 12 (Counsel confer.)
- 13 CO-HEARING OFFICER DODUC: Why don't you guys
- 14 confer.
- MS. ANSLEY: We will.
- 16 CO-HEARING OFFICER DODUC: Let us know by the
- 17 end of the day.
- 18 And Miss Des Jardins, I would like to give the
- 19 court reporter a break before 4 o'clock.
- MS. DES JARDINS: Thank you.
- 21 CO-HEARING OFFICER DODUC: So we'll take that
- 22 into consideration.
- 23 MS. DES JARDINS: Madam Chair, my -- my name
- 24 is Dierdre Des Jardins. I'm a principal with
- 25 California Water Research.

```
1
             And my questions have to do with CVP contract
   amounts; and . . . also soil and groundwater conditions
 2
 3
    in the District that may be contributing to the
    fallowing; and . . . the District's land retirement
   program, as well as . . .
 5
 6
             I think that's most -- most of it.
 7
             So, first, I'd like to go to Exhibit
   DDJ-258 --
 8
9
             (Exhibit displayed on screen.)
             MS. DES JARDINS: -- which is -- This is
10
    a -- Let -- And let's scroll down to the appropriate
11
12
   part of the state.
13
             (Exhibit displayed on screen.)
14
             MS. DES JARDINS: But . . . this is a map from
15
    the California Department of Forestry's Fire and
   Resource Assessment Program, precipitation.
16
17
             And it shows --
18
                      CROSS-EXAMINATION BY
19
             MS. DES JARDINS: Would it be correct,
    Miss Mizuno and Mr. Gutierrez, that the west side of
20
21
    the San Joaquin Valley is one of the dryer areas in the
22
    state, at least with this annual precipitation map?
23
             WITNESS MIZUNO: Based on this map that I see,
24
    that would be correct.
```

MS. DES JARDINS: Yeah. And so you're fairly

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25

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1 dependent on irritation water for growing the crops
```

- 2 that you grow, either -- either from groundwater or --
- 3 or imported water; correct?
- 4 WITNESS MIZUNO: Can you restate your
- 5 question.
- 6 MS. DES JARDINS: Are -- So, because of the --
- 7 the -- the dryness, does that mean the District is
- 8 fairly dependent upon supplemental irrigation water?
- 9 WITNESS MIZUNO: Well, to grow crops, you do
- 10 need --
- MS. DES JARDINS: Yes.
- 12 WITNESS MIZUNO: -- irrigation water, yes.
- MS. DES JARDINS: Okay. Thank you.
- So then I'd like to go to WWD-17, Page 13.
- 15 (Exhibit displayed on screen.)
- MS. DES JARDINS: Which is your graph of
- 17 deliveries.
- 18 (Exhibit displayed on screen.)
- 19 MS. DES JARDINS: And this is Tom Boardman's
- 20 map.
- 21 So, Mr. Gutierrez, this implies that, prior to
- 22 1990, South-of-Delta ag got more than 90 percent of
- 23 contract amounts, as -- as far as you know?
- 24 WITNESS GUTIERREZ: That's what the chart
- 25 predicts.

```
1 MS. DES JARDINS: Okay. I'd like to pull up
```

- 2 Exhibit DDJ-259, which is a copy --
- 3 (Exhibit displayed on screen.)
- 4 MS. DES JARDINS: -- of the 2017 CVP water
- 5 deliveries.
- 6 And I'm just introducing this.
- 7 So the total Water Service Contract for
- 8 South-of-Delta ag is -- This state -- This is the
- 9 Central Valley Project Statement of Water Quantities
- 10 for Delivery in 2017.
- 11 Do you recognize that?
- MR. O'HANLON: Who is the question directed
- 13 to?
- MS. DES JARDINS: Mr. Gutierrez, yeah.
- 15 WITNESS GUTIERREZ: Do I recognize this table?
- MS. DES JARDINS: Yeah.
- 17 WITNESS GUTIERREZ: I . . . I mean, if I've
- 18 seen it before, it's not -- No, it doesn't look
- 19 familiar to me.
- MS. DES JARDINS: Does the quantity of or --
- 21 Ms. Mizuno, does the quantity of -- Are you familiar
- 22 with this table?
- 23 WITNESS MIZUNO: I'm not familiar with this
- 24 particular table, no.
- MS. DES JARDINS: Does the quantity

- 1 reported -- This is a Statement -- Official Statement
- 2 of Reclamation.
- 3 Does the maximum contract amount of 2,112,890
- 4 acre-feet for South-of-Delta ag sound familiar as the
- 5 total CVP South-of-Delta contract amounts?
- 6 WITNESS MIZUNO: I believe that's in the
- 7 right . . .
- 8 MS. DES JARDINS: Yeah.
- 9 And the water rights below that, there's a
- 10 total of 875,623 acre-feet.
- 11 WITNESS MIZUNO: That's in the ballpark.
- MS. DES JARDINS: Yeah.
- 13 And so the water rights is for the San Joaquin
- 14 Exchange Contractors; is that correct?
- 15 WITNESS MIZUNO: That would be for the
- 16 Exchange Contractors and other Settlement Contractors.
- 17 MS. DES JARDINS: Other Settlement
- 18 Contractors.
- 19 So their -- The Settlement Contractors receive
- 20 a substitute water supply for what they would have
- 21 drawn from the San Joaquin River; is that correct?
- 22 WITNESS MIZUNO: For the Exchange Contractors,
- 23 that's correct.
- MS. DES JARDINS: Yes.
- Okay. And so those -- The water rights

- 1 contracts are priority contracts? Is that the case?
- 2 That Reclamation will deliver those contracts first
- 3 before the South-of-Delta ag deliveries?
- 4 WITNESS MIZUNO: That's what they have
- 5 historically done.
- 6 MS. DES JARDINS: Okay. So I'd like to pull
- 7 up Exhibit DDJ-260.
- 8 (Exhibit displayed on screen.)
- 9 MS. DES JARDINS: And are you aware that the
- 10 California Data Exchange Center maintains a record of
- 11 CVP exports dating back to 1956?
- 12 WITNESS MIZUNO: I'm aware of CDEC, but I'm
- 13 not specifically aware that they actually keep this
- 14 record.
- 15 MS. DES JARDINS: There -- There is a record,
- 16 and it's maintained in data flow.
- 17 This shows the total CVP exports through the
- 18 Delta-Mendota Canal from those records.
- 19 Do you see that, prior to 1976, it was less
- 20 than the total of 3 million acre-feet?
- 21 WITNESS MIZUNO: That's what the chart shows.
- 22 MS. DES JARDINS: So -- And it shows, in 1956,
- 23 it was somewhere -- somewhere between 500 and a million
- 24 acre-feet, and that it -- it grew slowly from 1956 to
- 25 1976?

```
1 WITNESS MIZUNO: That's what the chart shows,
```

- 2 yes.
- 3 MS. DES JARDINS: So, is it possible that
- 4 contract -- contracted amounts grew during this period
- 5 as well until . . .
- 6 MR. O'HANLON: Objection: Calls for
- 7 speculation; lacks foundation.
- 8 MS. DES JARDINS: Is it -- This -- If this is
- 9 correct, then the -- the total, then, San Luis and
- 10 Delta-Mendota -- South-of-Delta Contractors could not
- 11 have gotten 90 percent of 2 million acre-feet between
- 12 1956 and 1975, because it would have involved more
- 13 water being exported than -- than was physically
- 14 exported by the plant.
- 15 CO-HEARING OFFICER DODUC: Was that a
- 16 question?
- 17 MR. O'HANLON: There's -- I don't --
- MS. DES JARDINS: So --
- 19 MR. O'HANLON: I haven't --
- MS. DES JARDINS: So --
- MR. O'HANLON: -- heard a question.
- 22 MS. DES JARDINS: So is it possible that
- 23 Mr. Boardman's graph, when it shows percentage of total
- 24 contract amounts, isn't telling the whole story?
- 25 CO-HEARING OFFICER DODUC: Are you able to

- 1 answer, Miss Mizuno?
- 2 WITNESS MIZUNO: I'm not sure what her
- 3 question is getting at.
- 4 MS. DES JARDINS: If . . . If the . . .
- Is it possible that -- that Mr. Boardman's
- 6 graph showing 90 percent of CVP deliveries does not
- 7 mean that there was 1.8 million acre-feet of water
- 8 delivered to South-of-Delta ag for every year between
- 9 1976 -- 1956 and 1975?
- 10 MR. O'HANLON: Objection: Lacks foundation;
- 11 calls for speculation.
- 12 CO-HEARING OFFICER DODUC: I don't think the
- 13 witness can answer in any case.
- 14 Can you?
- 15 WITNESS MIZUNO: What I can answer is that the
- 16 90 percent -- slightly greater than 90 percent that's
- 17 on Tom Boardman's chart from 1956 -- excuse me -- to
- 18 1990 is based on the fact that Ex Service Contractors
- 19 have received 100 percent from their allocation each
- 20 and every year, with the exception of 1977.
- 21 MS. DES JARDINS: Is it possible that the
- 22 allocations changed over time?
- 23 WITNESS MIZUNO: Not during that period of
- 24 time.
- 25 MS. DES JARDINS: Okay. Well, we have a

- 1 discrepancy.
- 2 I'll move on.
- 3 Mr. Gutierrez --
- 4 I'd like to go to Page 11 of WWD-17.
- 5 (Exhibit displayed on screen.)
- 6 MS. DES JARDINS: And this shows historic
- 7 groundwater pumping.
- 8 So, the District was very -- Mr. Gutierrez,
- 9 the District was very dependent on groundwater up
- 10 through -- through the '60s, it looks like, and then
- 11 became less dependent when -- in the early '70s; is --
- 12 is that correct?
- 13 According to this graph? But with it
- 14 spiking -- With -- The groundwater use since then has
- 15 spiked during droughts?
- 16 WITNESS GUTIERREZ: We became less dependent
- 17 on groundwater when we initially started taking CVP
- 18 deliveries, which I believe started in very small
- 19 increments in 1962 and then grew from there.
- 20 MS. DES JARDINS: Okay. So, the -- the first
- 21 CVP exports in the previous graph from 1956 to '62
- 22 weren't going to Westlands? Based on what you said.
- 23 WITNESS GUTIERREZ: That's my understanding.
- MS. DES JARDINS: Okay. So . . . I'd like to
- 25 pull up Exhibit DDJ-261, which I'll ask you about

```
1 your --
 2
             (Exhibit displayed on screen.)
 3
             MS. DES JARDINS: -- deep groundwater
   conditions.
 5
             This is -- Zoom out.
 6
             (Exhibit displayed on screen.)
 7
             MS. DES JARDINS: This is a copy of your Deep
    Groundwater Conditions Report from December 2015.
 8
9
             Do you recognize this?
             WITNESS GUTIERREZ: Yes.
10
11
             MS. DES JARDINS: Let's go to Page 6.
12
             (Exhibit displayed on screen.)
             MS. DES JARDINS: And this goes -- Let's zoom
13
14
   out a little so we can see the key.
15
             (Exhibit displayed on screen.)
             MS. DES JARDINS: Yeah.
16
17
             So, Mr. Gutierrez, this shows the electrical
18
    conductivity of the Sub-Corcoran groundwater.
19
             Can you explain what "Sub-Corcoran" means?
20
             WITNESS GUTIERREZ: I think "Sub-Corcoran," as
21
    referred to this figure, refers to groundwater that is
22
   pumped from the aquifer that lies underneath the
23
   Corcoran clay within the Westlands Water District
24
   service area.
25
             MS. DES JARDINS: And this shows that
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1 the . . . there is a significant -- The -- The orange
```

- 2 part of the map shows that the -- There's a -- There's
- 3 a large area that's orange where the electrical
- 4 conductivity between 2 and 4 decisiemens per meter; is
- 5 that correct?
- 6 WITNESS GUTIERREZ: Yes.
- 7 MS. DES JARDINS: And there's a red area that
- 8 is south of Mendota that is more than 4 decisiemens per
- 9 meter of electrical conductivity?
- 10 WITNESS GUTIERREZ: I -- I'm assuming, yes,
- 11 according to this figure.
- MS. DES JARDINS: Yeah.
- 13 So, this means that -- Can -- Can you tell me:
- 14 Doesn't this mean that you have some problems with just
- 15 using straight groundwater to irrigate crops?
- 16 WITNESS GUTIERREZ: No, not necessarily.
- MS. DES JARDINS: Doesn't it depend on how
- 18 salt sensitive the crop is?
- 19 WITNESS GUTIERREZ: That, and other factors.
- 20 MS. DES JARDINS: Isn't one of the factors the
- 21 salinity of the soil as well?
- 22 WITNESS GUTIERREZ: No, not necessarily.
- MS. DES JARDINS: Okay. I'd like to go to
- 24 Exhibit DDJ-265, please.
- 25 (Exhibit displayed on screen.)

```
1 MS. DES JARDINS: This is a copy of a
```

- 2 "Technical Advisor's Manual for Managing Agricultural
- 3 Irrigation Drainage Water, A Guide For Developing
- 4 Integrated On-Farm Drainage Management Systems." It
- 5 was developed for the State Water Resource Control
- 6 Board by the Westside Resource Conservation District.
- 7 Are you aware of this manual?
- 8 WITNESS GUTIERREZ: I -- I believe I am. I
- 9 may have seen a version of this.
- 10 MS. DES JARDINS: Let's go to Page 45.
- 11 There's a table --
- 12 (Exhibit displayed on screen.)
- MS. DES JARDINS: -- which shows the salinity
- 14 tolerance of various plants.
- 15 And it shows that salt-sensitive vegetables
- 16 require below 4 decisiemens per meter, and
- 17 salt-tolerant vegetables and flowers require below 4
- 18 decisiemens per meter.
- 19 Do you see that?
- 20 WITNESS GUTIERREZ: Yes.
- 21 MS. DES JARDINS: And so, as I said, the --
- 22 So, the groundwater in that large orange area, that's
- 23 between 2 and 4 decisiemens per meter, according to
- 24 this table, may be too saline for salt-sensitive
- 25 vegetables.

```
1 Wouldn't that be correct?
```

- 2 WITNESS GUTIERREZ: If you are using
- 3 100 percent of that groundwater, then that might be
- 4 correct.
- 5 MS. DES JARDINS: And so don't you need to --
- 6 You would need to blend it with less saline water;
- 7 correct?
- 8 WITNESS GUTIERREZ: That's one strategy that
- 9 somebody could employ.
- 10 MS. DES JARDINS: For -- Which would be
- 11 imported irrigation water?
- 12 Correct?
- 13 WITNESS GUTIERREZ: Again, I mean, that's one
- 14 strategy that somebody could use.
- 15 You could also treat the water, remove the
- 16 salts using an RO system or other treatment technology.
- MS. DES JARDINS: Okay. I'd like to go to
- 18 Exhibit DDJ-262, please.
- 19 (Exhibit displayed on screen.)
- 20 MS. DES JARDINS: This is known as "A
- 21 Management Plan for Agricultural Subsurface Drainage
- 22 and Related Problems on the Westside San Joaquin
- 23 Valley" in 1990. This is also known as the Rainbow
- 24 Report.
- 25 Are you familiar with this?

```
1
             WITNESS GUTIERREZ: I've heard it mentioned
   but I don't . . . I don't think I've ever studied this
 2
 3
   report.
             MS. DES JARDINS: Let's go to Page 15, .pdf
 4
 5
   Page 28.
 6
             (Exhibit displayed on screen.)
 7
             MS. DES JARDINS: Let's try Page 15.
 8
             (Exhibit displayed on screen.)
 9
             MS. DES JARDINS: So, one of the useful things
    in this report, it states (reading):
10
11
                  "Inadequate drainage and
12
             accumulating salts have been persistent
13
             problems in parts of the valley for more
14
             than a century, making some cultivated
15
             land unusable as far" --
16
             Keep going. Next page.
17
             (Exhibit displayed on screen.)
18
             MS. DES JARDINS: (Further reading):
                  -- "back as the 1880s and 1890s.
19
20
             Widespread acreages of grain, first planted on
21
             the western side of the valley in the 1870s
             and 1880s, were irrigated with water from the
22
23
             San Joaquin and Kings Rivers. This type of
24
             farming spread until, by the 1890s, the
25
             rivers' natural flows were no longer adequate
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1 to meet the growing agricultural demand for
```

- water. Poor natural drainage conditions,
- 3 coupled with rising groundwater levels and
- 4 increasing soil salinity, meant that land had
- 5 to be removed from production and some farms
- 6 ultimately abandoned."
- 7 Are you familiar with that history of the
- 8 westside of the San Joaquin Valley?
- 9 WITNESS GUTIERREZ: I am familiar with the
- 10 shallow groundwater problems on the westside.
- 11 MS. DES JARDINS: Yeah.
- 12 So let's skip down. Let's give some history,
- 13 which is useful.
- 14 Authorization. It talks about (reading):
- "The CVP's San Luis Unit and the
- 16 State Water Project . . . began
- 17 delivering Northern California water to
- 18 agricultural lands in the . . .
- 19 San Joaquin Valley in 1968."
- 20 MR. O'HANLON: Excuse me. I'm -- I'm going to
- 21 object at this point. We're now in the -- Seems that
- 22 we're reading large sections of documents into the
- 23 record.
- MS. DES JARDINS: Let me just read one
- 25 section.

```
1 MR. O'HANLON: I -- I think --
```

- MS. DES JARDINS: I apologize.
- 3 MR. O'HANLON: -- it's --
- 4 CO-HEARING OFFICER DODUC: Hold on.
- 5 MR. O'HANLON: -- better to proceed by
- 6 question and answer.
- 7 And I -- There doesn't seem to be any purpose
- 8 to these -- to the -- reading these quotes other than
- 9 to read them.
- 10 MS. DES JARDINS: I would like to ask, then,
- 11 about the San Luis Unit-mandated construction of an
- 12 interceptor drain to collect drainage water.
- 13 CO-HEARING OFFICER DODUC: What about it?
- MS. DES JARDINS: Are you aware of that drain?
- 15 WITNESS GUTIERREZ: The San Luis Drain?
- MS. DES JARDINS: Yes.
- 17 WITNESS GUTIERREZ: Am I aware that it exists?
- 18 MS. DES JARDINS: That it -- Yeah. That it
- 19 was authorized under -- by Reclamation and was proposed
- 20 to be constructed.
- 21 WITNESS GUTIERREZ: Yes, I'm aware that that
- 22 was authorized. I'm also aware that it's not used
- 23 today.
- MS. DES JARDINS: Yes.
- Okay. And so let's go to Page 17.

```
1
             (Exhibit displayed on screen.)
 2
             CO-HEARING OFFICER DODUC: And what is your
 3
   question here?
             MS. DES JARDINS: My question is -- Let's go
 4
 5
   down.
 б
             (Exhibit displayed on screen.)
 7
             MS. DES JARDINS: It said (reading):
                  "In 1985, the Secretary of the
 8
 9
             Interior ordered that discharge of
             subsurface drainage . . . be halted,
10
11
             and . . . feeder drains leading to
12
             San Luis Drain and the reservoir in
13
             plugged in 1986."
14
             So are -- are you aware of that history that,
15
    in 1986, the drains in the District -- feeder drains in
   the District were closed? Does that sound about right?
16
17
             WITNESS GUTIERREZ: Yes.
18
             MS. DES JARDINS: Okay. I'd like to go to
    Page 20 --
19
20
             (Exhibit displayed on screen.)
21
             MS. DES JARDINS: -- Page 33.
             And it's -- And there was concern about the
22
23
    closing of this drain.
24
             The reason the study was done, it says
```

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25

(reading):

```
1
                  "If current irrigation practices
 2
             continue, areas in which groundwater
             levels are 5 feet or less from the
 3
             surface of irrigated lands will continue
             to expand . . . Westlands, Tulare, and
 5
             Kern subareas."
 7
             Let's go -- Go -- Scroll to the next page,
   please.
 9
             (Exhibit displayed on screen.)
             MS. DES JARDINS: And they projected that
10
11
    (reading):
12
                  "By 2000, high groundwater levels
             may be adversely affecting about
13
14
             1 million acres of irrigated land . . . "
15
             Are you familiar with that issue?
             WITNESS GUTIERREZ: Actually, if you go back
16
17
    to the previous page.
18
             MS. DES JARDINS: Let's scroll back. Okay.
             (Exhibit displayed on screen.)
19
20
             MS. DES JARDINS: Okay.
21
             WITNESS GUTIERREZ: It said, "If current
    irrigation practices continue."
22
23
             I'm happy to report that current irrigation
   practices do not occur. We've implemented conservation
24
25
   measures. We have over 90 percent of drip irrigation
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```

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```
1 in Westlands.
```

- 2 Groundwater levels and shallow groundwater
- 3 have declined. That's demonstrated most perfectly in
- 4 the Broadview Water District that no longer receives
- 5 surface water allocation. Groundwater levels there
- 6 have continued to decline over time. That's something
- 7 that we've experienced in Westlands also with flood
- 8 irrigation.
- 9 MS. DES JARDINS: Let's go to Exhibit DDJ-263.
- 10 (Exhibit displayed on screen.)
- MS. DES JARDINS: Let's zoom out, please.
- 12 (Exhibit displayed on screen.)
- 13 MS. DES JARDINS: This is a fact sheet for the
- 14 CV-SALTS Program by the Water Board.
- 15 Are you familiar with this program?
- 16 WITNESS GUTIERREZ: Yes.
- 17 MS. DES JARDINS: Let's -- And it -- This says
- 18 (reading):
- 19 "CV-SALTS releases new and
- innovative plan to address salt . . .
- 21 nitrates in groundwater."
- 22 CO-HEARING OFFICER DODUC: Since he is
- 23 familiar with the program, I suggest you go ahead and
- 24 just ask your questions.
- MS. DES JARDINS: Let's scroll down.

```
1 (Exhibit displayed on screen.)
```

- 2 MS. DES JARDINS: The next map.
- 3 So Figure 2 shows salt concentrations in
- 4 Central Valley groundwater. And it shows high
- 5 concentrations of greater than 1 milligram per liter in
- 6 the west -- entire westside of the San Joaquin Valley.
- 7 Are you familiar with this issue?
- 8 WITNESS GUTIERREZ: I wouldn't characterize it
- 9 as an issue. CVS concentrations of 1,000 milligrams
- 10 per liter can be used to irrigate many crops in
- 11 Westlands.
- MS. DES JARDINS: Yeah.
- 13 So, Miss Mizuno, are you familiar with this
- 14 issue, that it affects land through -- throughout
- 15 San Luis and Delta-Mendota?
- 16 WITNESS MIZUNO: Can you clarify the question,
- 17 please.
- 18 MS. DES JARDINS: Are you familiar with the
- 19 issue of saline groundwater?
- 20 WITNESS MIZUNO: As Mr. Gutierrez said, it's
- 21 not necessarily an issue.
- 22 MS. DES JARDINS: Let's go to Exhibit DDJ-269,
- 23 please.
- 24 (Exhibit displayed on screen.)
- MS. DES JARDINS: This is a Westside

```
1 Conservation District map.
```

- 2 Let's scroll down to Page 2.
- 3 (Exhibit displayed on screen.)
- 4 MS. DES JARDINS: Scroll down.
- 5 (Exhibit displayed on screen.)
- 6 MS. DES JARDINS: Up a -- Up a little, please.
- 7 (Exhibit displayed on screen.)
- 8 MS. DES JARDINS: This is a map of land that's
- 9 been retired in Westlands Water District from various
- 10 settlements. It's probably old, but at the time, they
- 11 estimated about 77,000 acres.
- 12 Are you familiar with that, Mr. Gutierrez?
- 13 WITNESS GUTIERREZ: With our Land Retirement
- 14 Program? Yes.
- MS. DES JARDINS: Yes.
- So Wet -- Westlands -- There were -- This
- 17 lists Britz and Sumner Peck, and then there's -- Those
- 18 were two settlements with the Federal government, I
- 19 believe?
- 20 WITNESS GUTIERREZ: Yes.
- 21 MS. DES JARDINS: And then Westlands' retired
- 22 lands were acquired by the District -- the District's
- 23 Land Retirement Program.
- 24 WITNESS GUTIERREZ: Yes, but it's incorrect to
- 25 refer to it as retired lands. That was part of the

```
1 Sagouspe settlement which was required for water
```

- 2 supplies. Those lands can still be irrigated today.
- 3 MS. DES JARDINS: Okay. Let's go to Exhibit
- 4 DDJ-271, please.
- 5 (Exhibit displayed on screen.)
- 6 MS. DES JARDINS: Let -- Zoom out, please.
- 7 Let's not have it 200 percent.
- 8 (Exhibit displayed on screen.)
- 9 MS. DES JARDINS: So this is a copy of an
- 10 agricultural lease for Westlands, the master lease.
- 11 Do you recognize this, or is it similar to
- 12 what Westlands uses?
- 13 WITNESS GUTIERREZ: Yes, it's similar to what
- 14 we use today. It may have been revised a little bit
- 15 but it's principally the same.
- 16 MS. DES JARDINS: Let's go down to Page 2,
- 17 please.
- 18 (Exhibit displayed on screen.)
- MS. DES JARDINS: Under Water Supply, it
- 20 states (reading):
- 21 "The property herein leased shall
- not be eligible for an allocation, for
- the lessee's benefit, of water made
- 24 available to the District pursuant to the
- 25 1963 contract between the United States

1	and Westlands Water District or
2	long-term water supplies made available
3	to and acquired by the District, and
4	lessee hereby waives expressly waives
5	any right to receive such water."
6	<pre>It states (reading):</pre>
7	"Lessee may irrigate the property
8	using available groundwater or other
9	water obtained by lessee, subject to the
10	District's rule and regulations and terms
11	and answer for agricultural water
12	service."
13	So So, when This master lease would
14	indicate that when you lease a retired land, that
15	generally you lease it subject to the lessee either
16	acquiring their own water supply or using groundwater?
17	MR. O'HANLON: What's the question?
18	MS. DES JARDINS: So, this would indicate that
19	when Westlands leases retired land
20	Westlands leases retired land; correct? Or, I
21	guess
22	WITNESS GUTIERREZ: No. As I mentioned
23	earlier, I think it's incorrect to refer to the land
24	acquired for water supply as retired land, because that
25	land can still be irrigated, as mentioned in this
	California Penorting IIC - (510) 224-4476

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1 agreement.
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- 2 MS. DES JARDINS: But this --
- 3 WITNESS GUTIERREZ: The retired land for Britz
- 4 Pack --
- 5 MS. DES JARDINS: Yeah.
- 6 WITNESS GUTIERREZ: -- is a non-irrigation.
- 7 That -- Those lands have non-irrigation covenants that
- 8 run with the land. So those can be dry-land farmed;
- 9 they just can't be irrigated.
- 10 MS. DES JARDINS: So -- So this other land can
- 11 be irrigated but the lease -- these lease terms
- 12 indicate that you don't use the long-term water supply
- 13 of the District. They don't -- They don't have a claim
- 14 on the long-term water supply. The lessee does not
- 15 have a claim on the long-term water supply of the
- 16 District; correct?
- 17 WITNESS GUTIERREZ: There is no CVP water that
- 18 is allocated on this land.
- 19 MS. DES JARDINS: Okay. Thank you.
- Next, I'd like to go to Exhibit DDJ-266,
- 21 please.
- 22 (Exhibit displayed on screen.)
- 23 MS. DES JARDINS: Let's scroll -- Scroll out,
- 24 please.
- 25 (Exhibit displayed on screen.)

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1 MS. DES JARDINS: This is an early Study of
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- 2 Socioeconomic Impacts of Land Retirement in Westlands
- 3 Water District.
- 4 And it dates back to when it was a formal Land
- 5 Retirement Program proposed.
- 6 Do you -- Do you -- Do -- Are you aware that a
- 7 formal land retirement of 200,000 acres was proposed in
- 8 the '90s?
- 9 WITNESS GUTIERREZ: No, I was not aware of
- 10 that.
- 11 MS. DES JARDINS: And . . . let's -- let's
- 12 scroll down.
- 13 (Exhibit displayed on screen.)
- MS. DES JARDINS: Keep going.
- 15 (Exhibit displayed on screen.)
- MS. DES JARDINS: I'm not sure I have the
- 17 page.
- 18 So keep going.
- 19 (Exhibit displayed on screen.)
- 20 MS. DES JARDINS: So, it states -- Scroll down
- 21 just a little bit more.
- 22 (Exhibit displayed on screen.)
- 23 MS. DES JARDINS: And it -- This states that,
- 24 in a land retirement scenario, CVP water deliveries are
- 25 assumed to be increased . . .

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1 (Reading):
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- 2 "Plantings and perennial crops,
- 3 which were assumed to be less sustainable
- 4 in other scenarios, are maintained as a
- 5 reflection of the more reliable water
- 6 supply . . . "
- 7 So are -- Are you familiar with the concept
- 8 that retiring some of the land provides a more reliable
- 9 water supply for the better land in the District?
- 10 WITNESS GUTIERREZ: I -- I -- I quess I don't
- 11 see a relationship between retiring lands and Westlands
- 12 improving the reliability of CVP deliveries.
- 13 MS. DES JARDINS: Just internally, that is,
- 14 the District acquires land that's impaired, that --
- 15 that improves the water allocations for -- internally
- 16 for the rest of the land.
- 17 WITNESS GUTIERREZ: So as land is retired in
- 18 Westlands, the -- You're asking does the allocation
- 19 that would have been applied to that land gets
- 20 redistributed to other lands in Westlands?
- 21 MS. DES JARDINS: Yeah. And thereby increases
- 22 the allocation for the other lands than what would have
- 23 been --
- 24 WITNESS GUTIERREZ: On a -- On an
- 25 acre-foot-per-acre basis?

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1 MS. DES JARDINS: Yeah.
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- 2 WITNESS GUTIERREZ: I suspect it would
- 3 increase if we were to shift that allocation to the
- 4 remaining irrigated lands within Westlands.
- 5 MS. DES JARDINS: Okay. And I'd like to go to
- 6 Exhibit DDJ-267, please.
- 7 (Exhibit displayed on screen.)
- 8 MS. DES JARDINS: Let's zoom out.
- 9 (Exhibit displayed on screen.)
- 10 MS. DES JARDINS: Zoom out.
- 11 (Exhibit displayed on screen.)
- 12 MS. DES JARDINS: This is a copy of California
- 13 Crop and Soil, Evapotranspiration.
- 14 Scroll down.
- 15 (Exhibit displayed on screen.)
- MS. DES JARDINS: From the Irrigation
- 17 Training & Research Center.
- 18 Mr. Shires or Mr. Gutierrez, are you familiar
- 19 with this kind of irrigation, the ET tables?
- 20 MR. O'HANLON: Objection: He clarifies -- The
- 21 question whether they're familiar with this report?
- 22 MS. DES JARDINS: Are you familiar with --
- 23 Yes.
- 24 Are you familiar with this report?
- 25 WITNESS GUTIERREZ: I -- I'm not.

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1 WITNESS SHIRES: I am not.
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- MS. DES JARDINS: Let's go to Page 59, please.
- 3 (Exhibit displayed on screen.)
- 4 MS. DES JARDINS: This is a table of
- 5 irrigation water, estimated needs for irrigation water
- 6 in a dry year in Zone 15.
- 7 Are you familiar with this kind of water
- 8 demand ET table?
- 9 CO-HEARING OFFICER DODUC: Could we rotate it,
- 10 please?
- MS. DES JARDINS: Let's go --
- 12 CO-HEARING OFFICER DODUC: I'm asking
- 13 Miss Gaylon to rotate it.
- MS. DES JARDINS: I have a rotated copy so --
- 15 CO-HEARING OFFICER DODUC: Oh.
- MS. DES JARDINS: -- let's -- let's go to
- 17 Exhibit DDJ-268.
- 18 CO-HEARING OFFICER DODUC: I think we've been
- 19 kind of torturous to . . .
- 20 MS. DES JARDINS: Okay. I apologize. I was
- 21 laying foundation.
- 22 (Exhibit displayed on screen.)
- MS. DES JARDINS: So are you familiar with
- 24 this kind of table, Mr. Shires or Mr. Gutierrez?
- 25 WITNESS GUTIERREZ: I -- I've seen similar ET

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1 tables but I'm not sure where Zone 15 is or not sure
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- 2 what's meant by "dry year" or . . .
- 3 MS. DES JARDINS: Let's go back to Exhibit
- 4 DDJ-267, please.
- 5 (Exhibit displayed on screen.)
- 6 MS. DES JARDINS: And Page 22.
- 7 (Exhibit displayed on screen.)
- 8 MS. DES JARDINS: And this is a map. And it
- 9 shows Zone 15 and Zone 16 in Fresno and Kings County on
- 10 the westside; correct?
- 11 WITNESS GUTIERREZ: Yes.
- MS. DES JARDINS: Okay. Let's go back to
- 13 Exhibit DDJ-268 --
- 14 (Exhibit displayed on screen.)
- 15 MS. DES JARDINS: -- which is Zone 15 dry
- 16 year.
- 17 According to that map, this would be
- 18 applicable to Westlands; correct?
- 19 WITNESS GUTIERREZ: Yes.
- 20 MS. DES JARDINS: All right. So let's look at
- 21 almonds.
- 22 And it shows that they take a total annual
- 23 ir -- annual ET of 42.55 inches in a dry year; correct?
- 24 WITNESS GUTIERREZ: Yeah. Yes.
- MS. DES JARDINS: Let's go to small

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1 vegetables, and it shows 19.89 inches; correct?
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- 2 WITNESS GUTIERREZ: That's what the table
- 3 shows, yes.
- 4 MS. DES JARDINS: And onions and garlic use
- 5 18.42 inches per -- per acre.
- 6 And melons, squash and cucumbers use
- 7 20.23 inches.
- 8 Correct?
- 9 WITNESS GUTIERREZ: 20.23? Yes.
- 10 MS. DES JARDINS: So, almonds use almost twice
- 11 the amount of water per -- inches per acre per year in
- 12 a dry year than those -- the vegetables I listed;
- 13 correct?
- 14 WITNESS GUTIERREZ: That's what it appears,
- 15 yes.
- MS. DES JARDINS: But are -- Mr. Shires --
- 17 Allstate's go to WWD-19, Page 14.
- 18 (Exhibit displayed on screen.)
- 19 MS. DES JARDINS: And it shows the crop mix.
- 20 (Exhibit displayed on screen.)
- 21 MS. DES JARDINS: So this shows that tree nuts
- 22 have been successively increasing.
- 23 Mr. Shires, is this because, although they use
- 24 a lot more water, they're a higher-profit crop?
- 25 WITNESS SHIRES: There's a range of reasons.

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1 MS. DES JARDINS: Yeah.
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- 2 And what are those reasons? What is that
- 3 range of reasons?
- 4 WITNESS SHIRES: Part of it is has to do with
- 5 economic return. Other factors would include status of
- 6 the soil, quality of the soil, whether you have a prior
- 7 investment in the crop, what labor resources are
- 8 available, what process infrastructure's available.
- 9 MS. DES JARDINS: So -- So, one of the issues
- 10 is, if you've got a lot of almonds being grown and you
- 11 have an almond processing plant nearby, then it's --
- 12 it's profitable; correct?
- 13 WITNESS SHIRES: I -- I can't comment on the
- 14 profitability of any given crop.
- MS. DES JARDINS: Yeah. Okay.
- 16 So I would like to go back to . . . Just a
- 17 sec.
- 18 Exhibit DDJ-264.
- 19 (Exhibit displayed on screen.)
- 20 MS. DES JARDINS: This is a Natural Resources
- 21 Conservation system -- Service Soil Survey of Fresno
- 22 County.
- 23 Are you familiar with this, Mr. Shires,
- 24 Mr. Gutierrez?
- 25 WITNESS GUTIERREZ: What year is this report?

- 1 MS. DES JARDINS: This is from 2006.
- WITNESS GUTIERREZ: No, I'm not familiar with
- 3 it.
- 4 MS. DES JARDINS: Let's go to Page 350.
- 5 (Exhibit displayed on screen.)
- 6 MS. DES JARDINS: This -- Page 350 has a map
- 7 of drainage. It shows that the soil -- easternmost
- 8 west -- easternmost part of the District is very poorly
- 9 drained; correct?
- 10 MR. O'HANLON: Objection: Lacks foundation.
- 11 The witness has already indicated he's not
- 12 familiar with this report.
- 13 CO-HEARING OFFICER DODUC: So where are you
- 14 going with this, Miss Des Jardins?
- 15 MS. DES JARDINS: Just to ferret -- Just how
- 16 the soil conditions are affecting the crops that are
- 17 grown in the District and the -- the retire --
- 18 retirement of land.
- 19 CO-HEARING OFFICER DODUC: I'll allow you to
- 20 proceed, but, again, recognizing that this witness is
- 21 not familiar with this document, so that he may be
- 22 limited in his ability to answer.
- MS. DES JARDINS: Thank you.
- 24 CO-HEARING OFFICER DODUC: Actually,
- 25 Miss Des Jardins, I'd like to ask you to hold that

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1 thought. I do want to give the court reporter --
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- 2 MS. DES JARDINS: Oh, let's -- let's do that.
- 3 CO-HEARING OFFICER DODUC: Let's resume at --
- 4 Actually, you still have 20 minutes, and then,
- 5 Mr. Ferguson, you have 20 minutes, so that's 40
- 6 minutes.
- 7 Do you have redirect?
- 8 MR. O'HANLON: Just three questions.
- 9 CO-HEARING OFFICER DODUC: All right. I'm
- 10 hoping to get you guys done today, so let's take a
- 11 shorter break, if that's okay, Candace.
- 12 THE REPORTER: Um-hmm.
- 13 CO-HEARING OFFICER DODUC: We will return at
- 14 4:10.
- 15 (Recess taken at 4:01 p.m.)
- 16 (Proceedings resumed at 4:10 p.m.:)
- 17 CO-HEARING OFFICER DODUC: All right. It's
- 18 2:00 -- it's 4:10 and we are back in session.
- 19 Miss Des Jardins, please continue.
- 20 MS. DES JARDINS: Okay. So I'd like to go to
- 21 the next page, which is Page 351.
- 22 (Exhibit displayed on screen.)
- 23 MS. DES JARDINS: It shows minimum depth to
- 24 water saturation.
- 25 Mr. Gutierrez, you're most familiar with --

1 with ground -- with water saturation conditions in the

- 2 District.
- 3 Is -- This is the conditions in 2006.
- 4 Has it gotten better? They show a significant
- 5 amount of the western edge of the District is affected.
- 6 Has it gotten better or worse?
- 7 WITNESS GUTIERREZ: The western edge of the
- 8 District?
- 9 MS. DES JARDINS: I'm sorry. Eastern -- The
- 10 eastern part of the District around Firebaugh, Mendota,
- 11 east of Three Rocks, and around Five Points is -- shows
- 12 saturated soils between 48 to 60 inches down to water
- 13 saturation.
- 14 MR. O'HANLON: Objection: The witness has
- 15 already indicated he's not familiar with this report.
- 16 Is the question whether conditions have generally
- 17 gotten better since them, or are you asking
- 18 specifically --
- 19 MS. DES JARDINS: Yeah. Have conditions
- 20 gotten better since then?
- 21 WITNESS GUTIERREZ: When you say "better," I'm
- 22 assuming you mean has the depth to shallow groundwater
- 23 increased over time?
- MS. DES JARDINS: Yeah.
- 25 WITNESS GUTIERREZ: Yes.

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1 MS. DES JARDINS: And I'd like to go to
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- 2 Page 353.
- 3 (Exhibit displayed on screen.)
- 4 MS. DES JARDINS: It shows soils --
- 5 saline-affected soils.
- 6 Mr. Gutierrez, it shows some of the soils
- 7 south of Mendota are very strongly saline.
- 8 Would these be -- These are where the land --
- 9 some of the land retirement happened; correct?
- 10 WITNESS GUTIERREZ: Yes. The majority of land
- 11 retirement is concentrated in these properties
- 12 southwest of Mendota, south and southeast of Mendota.
- MS. DES JARDINS: Okay. Thank you.
- 14 Mr. Shires, I'd like to go back to Page 13 of
- 15 your PowerPoint, WWD-19.
- 16 (Exhibit displayed on screen.)
- MS. DES JARDINS: And you -- Your graph shows
- 18 increasing fallowed acreage . . . starting around 2007.
- 19 Did you take into account the District's
- 20 retired land in -- in interpreting this graph?
- 21 WITNESS SHIRES: Yes.
- MS. DES JARDINS: How so?
- 23 WITNESS SHIRES: This does not include the
- 24 retired lands.
- MS. DES JARDINS: I . . .

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1 There is a discrepancy with the Crop Reports,
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- 2 but I can . . . I can . . . do that.
- 3 So your assertion is that these -- these are
- 4 the -- this is the acreage from the Crop Reports;
- 5 correct? The fallowed acreage reported on Westlands
- 6 Crop Reports?
- 7 WITNESS SHIRES: I should correct that. I --
- 8 This does not include the lands of retireds or the
- 9 settlement. So, to the extent there's operational
- 10 changes throughout the year, this is based on data from
- 11 Westlands Water District, yes.
- 12 MS. DES JARDINS: This is based on data from
- 13 Westlands Crop Acreage Reports; correct?
- 14 WITNESS SHIRES: This is not -- I'm not sure
- 15 which Crop Acreage Reports you're referring to. Can
- 16 you be more specific?
- 17 MS. DES JARDINS: Westlands produces annual
- 18 Crop Reports and they -- then they report the amount of
- 19 acreage fallowed in the District.
- 20 WITNESS SHIRES: Yes.
- MS. DES JARDINS: Okay. Thank you.
- 22 That's -- I would -- Finally, I'd like to go
- 23 to Exhibit D -- DDJ-273.
- 24 (Exhibit displayed on screen.)
- MS. DES JARDINS: Zoom out.

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1
             (Exhibit displayed on screen.)
 2
             MS. DES JARDINS: This is an early Deep
 3
   Groundwater Conditions Report.
             And I'd like to go to Page 6.
 4
             (Exhibit displayed on screen.)
 5
 6
             MS. DES JARDINS: And the reason . . .
 7
             Scroll . . .
 8
             (Exhibit displayed on screen.)
 9
             MS. DES JARDINS: I'm not seeing it.
             Scroll up.
10
             (Exhibit displayed on screen.)
11
12
             MS. DES JARDINS: There it is. Apologies.
13
    Page 4.
14
             Are -- The reason I pull this up is, it shows
15
    that there were -- in December 2001, there were
    significantly fewer areas of highly-saline Sub-Corcoran
16
17
    groundwater.
18
             Mr. Gutierrez, are you aware of -- Have --
19
    Have you looked at older deep groundwater condition
20
    maps such as this one?
21
             WITNESS GUTIERREZ: Yes.
22
             MS. DES JARDINS: Are you aware that, in
23
    general, the electrical conductivity of the
24
    Sub-Corcoran groundwater appears to be increasing?
25
             WITNESS GUTIERREZ: That's not necessarily the
               California Reporting, LLC - (510) 224-4476
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1 case.
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- 2 I think what might be happening also is that
- 3 we're collecting more samples from more groundwater
- 4 wells so we have better coverage. And in 2001, we
- 5 may -- might not have completed as much analysis.
- 6 MS. DES JARDINS: Let's -- Let's go back and
- 7 compare it with DDJ-261.
- 8 (Exhibit displayed on screen.)
- 9 MS. DES JARDINS: So this shows a much larger
- 10 area with groundwater between 2 and 4 decisiemens per
- 11 meter; correct?
- 12 WITNESS GUTIERREZ: Well, it shows -- it shows
- 13 more area, but the reasons behind it might not be the
- 14 conclusions that you've drawn.
- MS. DES JARDINS: So it might be better --
- 16 better sampling?
- 17 WITNESS GUTIERREZ: That's more possibility.
- 18 MS. DES JARDINS: I'd like to bring up Exhibit
- 19 DDJ-274, please.
- 20 (Exhibit displayed on screen.)
- 21 MS. DES JARDINS: And this was a study done at
- 22 U.C. Davis. They had modeling of -- of the groundwater
- 23 in Westlands.
- 24 And I'd like to go to Page 5.
- 25 (Exhibit displayed on screen.)

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1 CO-HEARING OFFICER DODUC: Are you familiar
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- 2 with this study?
- 3 WITNESS GUTIERREZ: No.
- 4 MS. DES JARDINS: It showed . . . It showed
- 5 that -- It estimated -- The modeling estimated flow
- 6 through the Corcoran clay at the rate of 80 million
- 7 cubic meters per year with a load of .12 megatons,
- 8 increasing the salt -- average salt concentration of
- 9 the groundwater.
- 10 So you're not familiar with this study or that
- 11 it showed that irrigation will increase -- increase the
- 12 Sub-Corcoran salinity?
- 13 WITNESS GUTIERREZ: No. I'm not familiar with
- 14 this study or those findings or the analysis.
- MS. DES JARDINS: And it stated (reading):
- 16 "We conclude salinization issues are
- 17 critical to the sustainability of
- 18 irrigated agriculture in the San Joaquin
- 19 Valley."
- 20 So you're completely unfamiliar with this
- 21 issue?
- 22 MR. O'HANLON: Objection: Mischaracterizes
- 23 the witness' testimony to the extent that's what you
- 24 were attempting to do.
- 25 MS. DES JARDINS: All right. So do you -- Do

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1 you -- Do you believe that salinization issues are
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- 2 critical to the sustainability of irrigated agriculture
- 3 on the westside?
- 4 WITNESS GUTIERREZ: I -- I'm having trouble
- 5 answering the question the way you posed it.
- 6 MS. DES JARDINS: Is manage -- proper
- 7 management of soil and groundwater salinization
- 8 critical to the sustainability of irrigated agriculture
- 9 on the westside?
- 10 (Witness confers with counsel.)
- 11 WITNESS GUTIERREZ: I -- I'm not sure what you
- 12 mean by "salinization."
- 13 MS. DES JARDINS: It means increasing salinity
- 14 in the groundwater or increasing salinity in the soil.
- 15 WITNESS GUTIERREZ: Okay. So is your -- Is
- 16 your question: Is salinity management important to
- 17 irrigated agriculture on the westside?
- MS. DES JARDINS: Yes.
- 19 WITNESS GUTIERREZ: Yes.
- 20 MS. DES JARDINS: I'd like to pull up Exhibit
- 21 DDJ-276, please.
- 22 (Exhibit displayed on screen.)
- MS. DES JARDINS: Zoom out.
- 24 (Exhibit displayed on screen.)
- 25 MS. DES JARDINS: There was a suspension of

```
Reclamation's drainage activities within Westlands.
1
 2
             Are you aware of that, Mr. Gutierrez?
 3
             WITNESS GUTIERREZ: Yes.
             MS. DES JARDINS: Let's scroll down to Page 2.
             (Exhibit displayed on screen.)
 5
 6
             MS. DES JARDINS: Number 5.
 7
             (Exhibit displayed on screen.)
             MS. DES JARDINS: And it states that
 8
 9
    (reading):
             ". . . A suspension of drainage
10
11
             activities by the United States within
12
             Westlands is needed because it will
             prevent further . . . expenditures.
13
14
                  "I am informed and believe Federal
15
             defendants would reek reimbursement of
             those funds from Westlands. That would
16
17
             impede settlement because it would
18
             adversely change the economics of the
             settlement for Westlands, because
19
20
             Westlands will likely take an approach to
21
             drainage management that is different
22
             from the Federal approach."
23
             Does -- Is that -- Is -- This was a statement
24
   by Tom Birmingham.
25
             Is that consistent with your understanding of
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1 the Westlands -- why Westlands suspended Reclamation's

- 2 drainage activities within Westlands?
- 3 WITNESS GUTIERREZ: I'm not sure if that's why
- 4 Reclamation suspended the activities, but that
- 5 statement is consistent with Westlands' position on --
- 6 on this matter.
- 7 MS. DES JARDINS: So Westlands is -- Westlands
- 8 wants to take over management of drainage within the
- 9 District?
- 10 MR. O'HANLON: Objection. I'm going to object
- 11 on the grounds of relevance. I'm not seeing how this
- 12 is tied in any way to Part 2 issues.
- 13 CO-HEARING OFFICER DODUC: Miss Des Jardins.
- 14 MS. DES JARDINS: It's . . . The economics of
- 15 this impaired land is relevant to Part 2 issues, I
- 16 would argue.
- 17 CO-HEARING OFFICER DODUC: In what way?
- 18 MS. DES JARDINS: If it's not -- If there's a
- 19 feasible way forward at the -- at the current time to
- 20 bring this land back into production, and -- and what
- 21 is proposed for it.
- MR. O'HANLON: And --
- 23 CO-HEARING OFFICER DODUC: And how is it
- 24 relevant to what are the key hearing issues?
- 25 MS. DES JARDINS: To the extent that the

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1 testimony about the productivity of this land is
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- 2 relevant at all, questions about how the productivity
- 3 is being maintained is relevant.
- 4 CO-HEARING OFFICER DODUC: Fair enough.
- 5 Ask your question and -- just so we can move
- 6 on, Mr. O'Hanlon.
- 7 MS. DES JARDINS: Okay. Yes.
- 8 So Westlands is proposing to take over
- 9 drainage management within the District?
- 10 WITNESS GUTIERREZ: That's the position we
- 11 took in our settlement with the United States.
- 12 MS. DES JARDINS: Okay. I'd like to bring up
- 13 Exhibit DDJ-277.
- 14 (Exhibit displayed on screen.)
- MS. DES JARDINS: No. DDJ-278, please.
- 16 (Exhibit displayed on screen.)
- 17 MS. DES JARDINS: No. Never mind.
- 18 That concludes my questioning.
- 19 CO-HEARING OFFICER DODUC: Thank you.
- Mr. Ferguson.
- 21 As Mr. Ferguson's getting ready, Mr. O'Hanlon,
- 22 we do have a hard stop at 5:00 so I would encourage you
- 23 to be very judicious in your redirect unless you want
- 24 your witnesses to come back tomorrow.
- 25 MR. O'HANLON: I don't an -- I don't

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1 anticipate it will take very long at all.
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- 2 CO-HEARING OFFICER DODUC: I'm thinking more
- 3 about the recross.
- 4 All right. With that, Mr. Ferguson, your
- 5 issues that you'll be exploring.
- 6 MR. FERGUSON: Yes. Thank you.
- 7 I'm going to ask questions about the potential
- 8 benefits of the WaterFix to these parties; the terms
- 9 and conditions that Mr. Gutierrez discusses in his
- 10 testimony; and then I'm going to ask a few questions
- 11 about Mr. Gutierrez's comments on the impacts of
- 12 reduced deliveries.
- 13 CO-HEARING OFFICER DODUC: (Nodding head.)
- 14 CROSS-EXAMINATION BY
- MR. FERGUSON: I'm going to start with
- 16 Miss Mizuno.
- Just real quickly. I'm not sure I introduced
- 18 myself. Aaron Ferguson for the County of Sacramento.
- 19 Thank you.
- 20 Miss Mizuno, in your testimony at
- 21 Paragraph 20, I believe, you -- you state that
- 22 (reading):
- "At this (sic) time . . .
- 24 Reclamation has (sic) not defined a role
- in . . . WaterFix for the Central Valley

- 1 Project . . ."
- 2 Correct?
- 3 WITNESS MIZUNO: That's correct.
- 4 MR. FERGUSON: Okay. Are there any potential
- 5 ways that the San Luis Delta-Mendota Water Authority
- 6 members might benefit from the CWF even without
- 7 Reclamation's participation?
- 8 MR. O'HANLON: Objection: Calls for
- 9 speculation.
- 10 CO-HEARING OFFICER DODUC: I'm not --
- 11 MR. FERGUSON: Do you believe there are
- 12 anyways that the member agencies of the Water Authority
- 13 could benefit if Reclamation does not participate?
- 14 WITNESS MIZUNO: Yes.
- 15 MR. FERGUSON: Can you please explain how that
- 16 would be the case.
- 17 WITNESS MIZUNO: If they find it to be
- 18 economical, they could contract with DWR to -- for
- 19 conveyance of WaterFix to move the CVP water supply.
- 20 MR. FERGUSON: To move their CVP water supply?
- 21 How about any other supplies.
- 22 WITNESS MIZUNO: It could possibly be used to
- 23 move transfer water.
- MR. FERGUSON: Okay. Assuming, as you just
- 25 said, that the WaterFix was to -- used to move those

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1 sorts of supplies, do you have an opinion about whether
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- 2 the water -- the California WaterFix and -- and moving
- 3 into those sorts of supplies would be in the public
- 4 interest?
- 5 MR. O'HANLON: Objection: Calls for
- 6 speculation; incomplete hypothetical.
- 7 CO-HEARING OFFICER DODUC: Do you have --
- 8 Overruled.
- 9 Do you have an opinion on it, Miss Mizuno?
- 10 WITNESS MIZUNO: If the WaterFix can move
- 11 additional water supply to its member agencies, I do
- 12 believe that would be a public interest. It would
- 13 improve the public interest for South-of-Delta
- 14 Contractors.
- 15 MR. FERGUSON: Okay. I'm going to quickly
- 16 turn to Page 5 of Miss Mizuno's testimony --
- 17 (Exhibit displayed on screen.)
- MR. FERGUSON: -- at Lines 6 through 8.
- 19 (Exhibit displayed on screen.)
- 20 MR. FERGUSON: Do you see those -- that
- 21 language there regarding access to groundwater?
- 22 WITNESS MIZUNO: Um-hmm. Yes.
- MR. FERGUSON: And you state that (reading):
- 24 "Access to groundwater in future
- 25 years will likely be more limited than it

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was in the past, with implementation of
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- 2 the Sustainable Groundwater Management
- 3 Act."
- 4 Correct?
- 5 WITNESS MIZUNO: Access to groundwater will
- 6 probably be less as a result of SGMA in order to --
- 7 MR. FERGUSON: Yeah. It would be more
- 8 limited; correct?
- 9 WITNESS MIZUNO: More limited, that's correct.
- 10 MR. FERGUSON: Okay. Can we turn quickly to
- 11 Mr. Gutierrez's testimony at Page 9, Lines 20 and 21.
- 12 (Exhibit displayed on screen.)
- MR. FERGUSON: Is this Page 9? Oh, yeah.
- 14 There, Mr. Gutierrez, states that (reading):
- 15 "Based on historic data it is
- anticipated that the groundwater surface
- 17 elevation should recover or stabilize
- 18 with the implementation of the
- 19 Sustainable Groundwater Management Act."
- 20 Miss Mizuno, do you have any explanation for
- 21 this inconsistency?
- 22 MR. O'HANLON: Objection: Mischaracterizes
- 23 the testimony as being inconsistent.
- 24 CO-HEARING OFFICER DODUC: Mr. Ferguson, do
- 25 you wish to rephrase?

- 1 MR. FERGUSON: Miss Mizuno, do you agree that
- 2 Mr. Gutierrez's testimony is inconsistent with yours on
- 3 this point of the -- SGMA's impacts on future
- 4 groundwater availability?
- 5 WITNESS MIZUNO: I believe Mr. Gutierrez's
- 6 testimony refers to Westlands Water District specific.
- 7 My testimony is more specific to the other
- 8 member agencies within the Water Authority.
- 9 MR. FERGUSON: Okay. Is there something
- 10 unique about the other agencies as compared to
- 11 Westlands that would make it so that your statement is
- 12 not inconsistent with his in terms of the groundwater
- 13 conditions?
- 14 MR. O'HANLON: And I'll object to the
- 15 characterization in terms of the testimony being
- 16 inconsistent.
- 17 CO-HEARING OFFICER DODUC: Sustained.
- 18 WITNESS MIZUNO: The other member agen . . .
- 19 MR. FERGUSON: I'm sorry, Mr. O'Hanlon. I
- 20 didn't hear the first part of that.
- 21 MR. O'HANLON: I said I object as
- 22 mischaracterization of the testimony being
- 23 inconsistent.
- You might ask Mr. Gutierrez what he meant by
- 25 his statement.

- 1 MR. FERGUSON: Fair enough.
- 2 CO-HEARING OFFICER DODUC: Actually, if I may
- 3 add, Mr. Ferguson. Since you're asking these
- 4 questions, in your mind, how are their statements
- 5 inconsistent?
- 6 MR. FERGUSON: Well, one says that SGMA is
- 7 likely to restrict availability of groundwater, and the
- 8 other says that SGMA is likely to stabilize groundwater
- 9 conditions.
- 10 CO-HEARING OFFICER DODUC: Yes, because you're
- 11 drawing less.
- 12 CO-HEARING OFFICER MARCUS: Yeah.
- 13 CO-HEARING OFFICER DODUC: You've got two
- 14 Hearing Officers here confused because we don't see the
- 15 statements as conflicting.
- 16 MR. FERGUSON: So more stable at a lower level
- 17 is what you're suggesting.
- 18 CO-HEARING OFFICER DODUC: No.
- 19 CO-HEARING OFFICER MARCUS: You pump less, the
- 20 levels will go up and become more stable.
- 21 Maybe you can just rephrase your question.
- 22 CO-HEARING OFFICER DODUC: I mean, we are
- 23 seeking clarification from you, Mr. Ferguson.
- MR. FERGUSON: Yeah.
- 25 CO-HEARING OFFICER DODUC: Is --

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1
             MR. FERGUSON: I --
 2
             CO-HEARING OFFICER DODUC: -- there --
             MR. FERGUSON: I --
 3
             CO-HEARING OFFICER DODUC: -- something --
             MR. FERGUSON: I can move on. I --
 5
 6
             CO-HEARING OFFICER DODUC: No. But if --
 7
             MR. FERGUSON: I understand --
 8
             CO-HEARING OFFICER DODUC: -- you're saying
 9
    something.
             MR. FERGUSON: -- it says something different.
10
11
             CO-HEARING OFFICER DODUC: -- that we're not
12
   understanding, it would help us understand.
             MR. FERGUSON: Well, maybe I -- maybe I simply
13
   misread it. I apologize. And I \operatorname{\mathsf{--}} I took them to mean
14
15
   something different.
             But I -- I see your point, that that can be
16
17
   read another way, so . . .
18
             Let me move on to Mr. Gutierrez.
19
             At Page 22, Line 9 of your testimony --
20
             (Exhibit displayed on screen.)
21
             MR. FERGUSON: -- you say (reading):
                  "The potential benefits to
22
23
             Westlands' farmers by restoring CVP water
24
             supplies are tremendous."
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Correct?

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1 WITNESS GUTIERREZ: Yes.
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- 2 MR. FERGUSON: And I understand by --
- 3 WITNESS GUTIERREZ: Yes.
- 4 MR. FERGUSON: -- some of your -- your
- 5 previous testimony in the last few days that, by
- 6 restoration of CVP supplies, I believe you testified
- 7 that that means restoration to 70 percent of contract
- 8 total.
- 9 Is that -- is that an accurate statement?
- 10 WITNESS GUTIERREZ: That was an example that I
- 11 provided. If we could restore it to 70 percent,
- 12 then --
- 13 MR. FERGUSON: That would be restoration in
- 14 your mind; correct?
- 15 Is that correct?
- MR. O'HANLON: Mischaracterizes the witness'
- 17 testimony.
- 18 MR. FERGUSON: Well, I'm asking him is that
- 19 correct?
- 20 Would -- Is 70 percent of -- of contract total
- 21 restoration of Westlands' CVP supplies, in your mind?
- 22 CO-HEARING OFFICER DODUC: We've been --
- 23 WITNESS GUTIERREZ: Are you saying --
- 24 CO-HEARING OFFICER DODUC: We've been through
- 25 this, Mr. Ferguson, in terms of Mr. Gutierrez picking

- 1 70 percent as an example and his premise on that.
- 2 So, do you want to take the next step --
- 3 MR. FERGUSON: Sure.
- 4 CO-HEARING OFFICER DODUC: -- in your line of
- 5 questioning?
- 6 MR. FERGUSON: So, do -- do you have any
- 7 reason to believe that WaterFix would result in average
- 8 CVP deliveries to Westlands on the order of 70 percent
- 9 in the District's contract?
- 10 WITNESS GUTIERREZ: No, I have no reasons to
- 11 believe it would be.
- 12 MR. FERGUSON: Okay. So is it, therefore,
- 13 fair to say that WaterFix will not result in the type
- 14 of -- type of benefits you indicate could be tremendous
- 15 to the Westlands Water District?
- 16 WITNESS GUTIERREZ: Except, at this point, I'm
- 17 not sure how much water could result from the
- 18 California WaterFix.
- 19 MR. FERGUSON: So is it fair to say now, as --
- 20 as you're sitting here today, that WaterFix will not
- 21 result in the type of benefits you indicate could be
- 22 tremendous?
- 23 WITNESS GUTIERREZ: Well, it could just as
- 24 equally they it could not. Like I said, at this point,
- 25 I don't know.

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1 MR. FERGUSON: You don't know. Okay.
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- 2 So on that same page at Lines 16 and 17.
- 3 (Exhibit displayed on screen.)
- 4 MR. FERGUSON: Well, starting back with 13
- 5 through 17.
- 6 You make a comment about if certain supplies
- 7 were to become available, then (reading):
- 8 ". . . There should be sufficient supply
- 9 to harvest the remaining irrigable acres
- in Westlands."
- 11 Correct?
- 12 WITNESS GUTIERREZ: Yes.
- MR. FERGUSON: Okay. And by "remaining
- 14 irrigable acres in Westlands," what do you mean by
- 15 that?
- 16 WITNESS GUTIERREZ: The -- The irrigable acres
- 17 in Westlands that receive a CVP allocation are about
- 18 465,000 acres in the District.
- 19 So I took that, multiplied it by the average,
- 20 applied water rate in Westlands, and then considering
- 21 all the different supply sources that we have in
- 22 Westlands, under these certain conditions that I
- 23 explained in my testimony, we could potentially
- 24 irrigate up to 465,000 acres in Westlands.
- 25 MR. FERGUSON: So has Westlands made a

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1 determination that it would support WaterFix if -- if
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- 2 WaterFix results in increase in CVP supplies to
- 3 70 percent in combination with groundwater and
- 4 supplemental water such that it would allow Westlands
- 5 to harvest the remaining irrigable acres in Westlands?
- 6 WITNESS GUTIERREZ: No. The only action that
- 7 my Board has considered was the action that they
- 8 considered back in September 2017.
- 9 MR. FERGUSON: I'd like to ask you real
- 10 quickly about your comments about terms and conditions
- 11 that might be imposed through this proceeding.
- So on Page 22 at Lines 20 through 24.
- 13 (Exhibit displayed on screen.)
- MR. FERGUSON: Do you see that language?
- 15 WITNESS GUTIERREZ: Yes.
- 16 MR. FERGUSON: You suggest that (reading):
- ". . . If the Change Petition is approved
- 18 it (sic) does not provide terms and
- 19 conditions necessary to protect and
- 20 restore water supplies to Westlands as a
- 21 CVP South-of-Delta Ag Water Service
- 22 Contractor, there is a significant risk
- of adverse impacts to Westlands' water
- 24 supply above and beyond those adverse
- 25 impacts already described from

- existing . . . shortages."
- 2 Correct?
- 3 WITNESS GUTIERREZ: Correct.
- 4 MR. FERGUSON: So what sort of terms and
- 5 conditions by the State Board provide in any approval
- 6 of the Change Petition to protect and restore water
- 7 supplies to Westlands?
- 8 WITNESS GUTIERREZ: I mean, the one example I
- 9 could bring up would be if -- through this process, if
- 10 California WaterFix is approved, but if the Board
- 11 places a requirement for an increased outflow, that's
- 12 one example where an increase in the outflow
- 13 requirements could potentially reduce the amount of
- 14 exports that Westlands currently experiences -- or
- 15 receives, I mean.
- 16 MR. FERGUSON: Okay. Well, I understand your
- 17 statement to say that . . . you would see potential
- 18 risks to the District if the Board were -- did not
- 19 impose terms and conditions that would protect
- 20 Westlands, say, through a process like you just
- 21 described, or to a Delta outflow scenario like you just
- 22 described.
- 23 So, my understanding from your testimony --
- 24 and please correct me if I'm wrong -- is that if,
- 25 through an outflow requirement, the Board did not

- 1 impose certain terms and conditions that would protect
- 2 Westlands from potential risks, that there could be
- 3 issues for Westlands; is that correct?
- 4 WITNESS GUTIERREZ: If I understood your
- 5 question correctly -- I mean, my concern is that,
- 6 through these hearings, if there are conditions placed
- 7 on the Project that reduce exports to Westlands Water
- 8 District, and the example that I provide is if those
- 9 restrictions required more -- or if those conditions
- 10 required more outflow that for whatever reason resulted
- 11 in less exports to Westlands Water District, that would
- 12 be a concern of mine.
- 13 MR. FERGUSON: So are you aware of specific
- 14 terms and conditions that the State Board could impose
- 15 in that sort of scenario that would protect Westlands?
- 16 WITNESS GUTIERREZ: No.
- 17 MR. FERGUSON: Do you know if Westlands will
- 18 be requesting that the State Board impose such terms
- 19 and conditions?
- 20 WITNESS GUTIERREZ: At this point, no.
- MR. FERGUSON: Do you have any basis . . .
- 22 Well, strike that.
- 23 Have you evaluated any terms and conditions
- 24 that you believe could successfully protect Westlands?
- 25 WITNESS GUTIERREZ: No.

- 1 MR. FERGUSON: Okay. And are -- So, I take it
- 2 that these terms and conditions that you've
- 3 contemplated in your testimony, they're not part of
- 4 California WaterFix H3+; correct?
- 5 WITNESS GUTIERREZ: Not to my knowledge.
- 6 MR. FERGUSON: Okay. Then is Westlands
- 7 contemplating a WaterFix Project that's different than
- 8 CWF H3+?
- 9 MR. O'HANLON: I'm going to object to the
- 10 extent that that goes into staged implementation, which
- 11 is a Part 3 issue, beyond the scope of this part.
- 12 CO-HEARING OFFICER DODUC: Mr. Ferguson, was
- 13 that where you were going?
- MR. FERGUSON: No.
- 15 CO-HEARING OFFICER DODUC: Then perhaps you
- 16 could clarify.
- 17 MR. FERGUSON: The potential terms and
- 18 conditions that you mentioned, Mr. Gutierrez, you --
- 19 you suggested they're not part of H -- CWF H3+;
- 20 correct?
- 21 WITNESS GUTIERREZ: I don't know whether they
- 22 are or not. I -- I'm not familiar.
- 23 MR. FERGUSON: Because you haven't articulated
- 24 exactly what those might be to be protective of the
- 25 District; correct?

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1 WITNESS GUTIERREZ: Correct.
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- 2 MR. FERGUSON: Okay. Okay. I'm going to move
- 3 on to -- to that same page, Line 25, where you talk
- 4 about (reading):
- 5 ". . . Adverse impacts of a reduced CVP
- 6 water supply flowing (sic) into other
- 7 areas of concern to the public interest."
- 8 Correct?
- 9 WITNESS GUTIERREZ: Correct.
- 10 MR. FERGUSON: So when you say "a reduced CVP
- 11 water supply," are you referring to a reduction in
- 12 supply relative to what Westlands assumes to be its
- 13 long-term average CVP supplies, which I believe you've
- 14 articulated at roughly 40 percent?
- 15 WITNESS GUTIERREZ: Yes.
- MR. FERGUSON: Okay. So have you evaluated
- 17 what sort of future reductions in CVP supplies relative
- 18 to the 40 percent growers would need to realize for
- 19 there to be adverse impacts to these areas of the -- of
- 20 concern to the public interest?
- 21 WITNESS GUTIERREZ: No. I -- I mean, any
- 22 reduction in service water supply is going to
- 23 increase -- or could increase groundwater pumping until
- 24 we implement SGMA.
- 25 After SGMA, implementation of any reduction in

- 1 CVP water supplies may increase water fallowing. So
- 2 just through the mass balance.
- 3 MR. FERGUSON: But you're not aware of
- 4 whether -- Well . . .
- 5 With respect to all the areas of public
- 6 concern that you've articulated, you haven't done any
- 7 sort of specific analysis to know that, if water
- 8 supplies were to be reduced by -- CVP water supplies
- 9 would be reduced by a certain percentage, it would
- 10 all -- it would all of a sudden trigger one of these
- 11 areas of concern; right?
- 12 WITNESS GUTIERREZ: Well, I mean any reduction
- 13 in service water supply will or could increase land
- 14 fallowing.
- MR. FERGUSON: How about loss of permanent
- 16 crops?
- 17 WITNESS GUTIERREZ: It could also do that. I
- 18 mean, provided your -- Once you run out of land to
- 19 fallow, then you start cutting into your permanent
- 20 crops.
- 21 MR. FERGUSON: But you also -- If you're
- 22 figuring out whether you're going to cut into permanent
- 23 crops, you also need to evaluate the other supplies
- 24 versus -- too; right? Groundwater. Transfer supplies.
- 25 WITNESS GUTIERREZ: Yes.

- 1 MR. FERGUSON: And there are probably certain
- 2 triggers on the available -- availability of CVP
- 3 water . . . in terms of reductions that would, for
- 4 example, trigger loss of permanent crops at some point;
- 5 correct?
- 6 WITNESS GUTIERREZ: Well, I guess -- I guess
- 7 that depends on the access to the supplemental water.
- 8 If that dries up, too, then, yes, we start impacting
- 9 permanent crops. But those supplemental water sources,
- 10 they vary year to year, so it's hard to say whether one
- 11 year it's going to be request it and the next year's
- 12 not.
- MR. FERGUSON: Is that the same for
- 14 subsidence?
- 15 WITNESS GUTIERREZ: Is what the same for
- 16 subsidence? The . . .
- MR. FERGUSON: No, excuse me.
- 18 So you -- You've indicated that, due to
- 19 increased reliance on groundwater, there could be
- 20 increased subsidence; correct?
- 21 WITNESS GUTIERREZ: There could be, yes.
- 22 MR. FERGUSON: But you haven't in your
- 23 testimony articulated what sort of reduction in CVP
- 24 supplies would need to occur such that you'd increase
- 25 groundwater pumping that would ultimately increase

- 1 subsidence; correct?
- 2 WITNESS GUTIERREZ: I have not articulated
- 3 that, no.
- 4 MR. FERGUSON: Okay. How about with respect
- 5 to soil salinity? Would that be the same?
- 6 WITNESS GUTIERREZ: That's correct.
- 7 MR. FERGUSON: Okay. How about increased
- 8 energy use?
- 9 WITNESS GUTIERREZ: Energy use is tied to
- 10 groundwater overdrafts. I mean, the more you pump, the
- 11 lower your groundwater levels drop, the higher your
- 12 energy cost, so it's all tied together.
- MR. FERGUSON: How about the impacts to air
- 14 quality?
- 15 WITNESS GUTIERREZ: That's tied to -- to the
- 16 amount or the number of fallowed acres, so . . .
- MR. FERGUSON: So do you have any reason to
- 18 believe that, with -- without WaterFix in place, there
- 19 will be further reductions in Westlands' CVP supplies?
- 20 (Timer rings.)
- 21 MR. O'HANLON: Objection: Calls for
- 22 speculation.
- 23 CO-HEARING OFFICER DODUC: Overruled.
- Just based on what you know, Mr. Gutierrez.
- 25 WITNESS GUTIERREZ: Can you repeat the

- 1 question?
- 2 MR. FERGUSON: Yeah.
- 3 Do you have any reason to believe that
- 4 Westlands will realize reductions in CVP supplies
- 5 without WaterFix?
- 6 WITNESS GUTIERREZ: I guess only -- It would
- 7 be a bit of speculation, but that seems to be the
- 8 trend, the trend towards decrease in surface water
- 9 supply.
- 10 MR. FERGUSON: Okay. Have you compared your
- 11 assumptions about reductions in CVP water supplies to,
- 12 say, the No-Action Alternative under CWF H3+ and what's
- 13 assumed there for potential deliveries to
- 14 South-of-Delta Contractors?
- 15 WITNESS GUTIERREZ: Have I? I think the only
- 16 information that I have is what was shown in that chart
- 17 last Friday. And I'm trying to remember --
- MR. FERGUSON: So I take it you haven't
- 19 eval -- compared the two.
- 20 WITNESS GUTIERREZ: No.
- MR. FERGUSON: Okay.
- 22 CO-HEARING OFFICER DODUC: Mr. Ferguson, how
- 23 much more do you have?
- MR. FERGUSON: I'm done.
- 25 CO-HEARING OFFICER DODUC: You're done?

- 1 MR. FERGUSON: Yup.
- 2 CO-HEARING OFFICER DODUC: Thank you.
- 3 Mr. O'Hanlon.
- 4 MR. O'HANLON: I have one redirect question,
- 5 and that question is for Ms. Mizuno.
- 6 REDIRECT EXAMINATION BY
- 7 MR. O'HANLON: And, Ms. Mizuno, which of the
- 8 Water Authority members hold water rights settlement
- 9 contracts with the United States?
- 10 WITNESS MIZUNO: The Exchange Contractors; and
- 11 we have several smaller Contractors as well; Fresno
- 12 Slough; James ID; Patterson Water District; R.D.1606;
- 13 and Tranquility Irrigation District.
- MR. O'HANLON: Thank you.
- No further questions.
- 16 CO-HEARING OFFICER DODUC: Any recross?
- 17 All right. At this time, Mr. O'Hanlon, do you
- 18 wish to move your exhibits into the record?
- MR. O'HANLON: Yes, we do.
- 20 First, the exhibits related to Ms. Mizuno's
- 21 testimony, which is San Luis and Delta-Mendota Water
- 22 Authority's 12, 13, 14 and 19.
- 23 And with respect to Mr. Gutierrez's testimony,
- 24 Westlands Water District Exhibits 3, 4, 5, 6, 15, 17,
- 25 and 22.

1	And with respect to Dr. Shires' testimony,
2	Westlands Exhibits 18, 19, and 20.
3	CO-HEARING OFFICER DODUC: Any objections?
4	That was a no, Miss Meserve?
5	MS. MESERVE: No. I have a housekeeping
6	matter in a moment and I
7	CO-HEARING OFFICER DODUC: All right.
8	MS. DES JARDINS: I have a couple.
9	CO-HEARING OFFICER DODUC: Surprise. Shock.
10	MS. DES JARDINS: It's just that none of the
11	testimony is signed.
12	CO-HEARING OFFICER DODUC: I believe
13	Mr. O'Hanlon, please remind me.
14	At the beginning of your direct, did you ask
15	all your witnesses to confirm that it was indeed their
16	correct testimony?
17	MR. O'HANLON: Yes, I did.
18	CO-HEARING OFFICER DODUC: Thank you.
19	Overrule the objection.
20	Your exhibits are accepted into the record.
21	(San Luis and Delta-Mendota Water
22	District's Exhibits 12, 13, 14 & 19
23	received in evidence)
24	

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1 (Westlands Water District's Exhibits
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- 2 3, 4, 5, 6, 15, 17, 18, 19, 20 & 22
- 3 received in evidence)
- 4 CO-HEARING OFFICER DODUC: And thank you,
- 5 witnesses, and you are hereby dismissed.
- 6 Thank you for your contribution into this
- 7 hearing.
- 8 MR. O'HANLON: Thank you.
- 9 (Panel excused.)
- 10 CO-HEARING OFFICER DODUC: Miss Meserve.
- 11 MS. MESERVE: Good afternoon. Just two minor
- 12 matters.
- 13 I wanted to, on behalf of LAND and San Joaquin
- 14 County, join in the brief that was filed by RD 108, et
- 15 al., by Downey Brand regarding the objections to DWR
- 16 Exhibit 1143.
- I do not have a writing but I wanted to join
- 18 in that brief which describes the reasons why that
- 19 exhibit should not be accepted, including the
- 20 timeliness, which is of most concern to me with respect
- 21 to Part 2 case in chief evidence.
- 22 And then, in addition, I wanted to briefly
- 23 just update on the timing to make sure that, in
- 24 particular, DWR had a current view of our ordering of
- 25 the panels to come.

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1 So, with your indulgence, might I just run
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- 2 through what I think is going to happen next to make
- 3 sure we're all on the same page?
- 4 So, tomorrow morning, we will begin with
- 5 Grassland Water District, Group 44, and then --
- 6 CO-HEARING OFFICER DODUC: And keep in mind
- 7 that they're only presenting two witnesses, not three.
- 8 MS. MESERVE: And then we will go with the
- 9 LAND Community Impacts Panel, which is Groups 19 and
- 10 24.
- 11 And at 1 p.m.? Or I should have them
- 12 available earlier, it sounds like, perhaps?
- 13 CO-HEARING OFFICER DODUC: I -- My
- 14 understanding, based on this morning's discussion, was
- 15 that there was . . .
- MS. MESERVE: There was a bit of cross. I
- 17 think it was at least two hours.
- 18 CO-HEARING OFFICER DODUC: There was a bit of
- 19 cross.
- MS. MESERVE: Two hours maybe?
- MS. MESERVE: Okay.
- 22 CO-HEARING OFFICER DODUC: Would it be a
- 23 tremendous hardship, Miss Meserve, to have your
- 24 witnesses here in the morning just in case?
- 25 MS. MESERVE: No. No. I mean, I was thinking

- 1 maybe 11:00 to be safe.
- 2 CO-HEARING OFFICER DODUC: Okay. That would
- 3 be excellent.
- 4 MS. MESERVE: Okay. And then the next
- 5 panelists, due to some issues that I believe Mr. Ruiz
- 6 has explained, would be the San Joaquin County and
- 7 Central and South Delta, Mr. Burke and Mr. Neudeck.
- 8 CO-HEARING OFFICER DODUC: Hold on a second.
- 9 I'm . . .
- 10 Oh, yes. So you're going --
- 11 MS. MESERVE: It's pretty much -- It's pretty
- 12 much that group, but it switched around a little bit
- 13 within that box and that's why I'm -- within the box
- 14 for --
- 15 CO-HEARING OFFICER DODUC: My understanding
- 16 was the switch would be between Panel 3 and Panel 4.
- MS. MESERVE: That's -- That's correct.
- 18 Mr. Nomellini is not available, however, due to a
- 19 medical issue, and so he cannot go on Tuesday.
- 20 CO-HEARING OFFICER DODUC: So you are --
- 21 MS. MESERVE: So he would be peeled off
- 22 separate, I think was the proposal, which I believe
- 23 most folks were aware of.
- 24 So it would be Mr. Burke and Mr. Neudeck
- 25 only --

- 1 CO-HEARING OFFICER DODUC: Okay.
- 2 MS. MESERVE: -- in the following panel.
- 3 And then we would switch to go down to the
- 4 panel beginning with Lambie, which is the groundwater
- 5 panel --
- 6 CO-HEARING OFFICER DODUC: Correct.
- 7 MS. MESERVE: -- on behalf of San Joaquin and
- 8 the other parties.
- 9 And then we would go to Jeff Michael.
- 10 And then after Jeff Michael would be Dante
- 11 Nomellini on his own.
- 12 CO-HEARING OFFICER DODUC: Okay. That's my
- 13 understanding.
- 14 MS. MESERVE: And that would conclude the
- 15 third group, if you will.
- 16 CO-HEARING OFFICER DODUC: That is my
- 17 understanding.
- 18 MS. MESERVE: That's mine, too. Thank you.
- 19 CO-HEARING OFFICER DODUC: Wow. Are you going
- 20 for my job, Miss Meserve? Nice work.
- 21 MS. MESERVE: Just trying to make sure
- 22 everyone's on the same page and make sure everyone can
- 23 prepare for cross.
- 24 Thank you.
- 25 CO-HEARING OFFICER DODUC: All right. Thank

1	you,	all	
2			With that, we are in adjournment.
3			We will return at 9:30 tomorrow here in this
4	room	•	
5			(Proceedings adjourned at 4:52 p.m.)
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```
1 State of California
   County of Sacramento
 3
         I, Candace L. Yount, Certified Shorthand Reporter
 4
    for the State of California, County of Sacramento, do
 5
 б
   hereby certify:
 7
         That I was present at the time of the above
   proceedings;
 9
         That I took down in machine shorthand notes all
   proceedings had and testimony given;
11
         That I thereafter transcribed said shorthand notes
12
   with the aid of a computer;
         That the above and foregoing is a full, true, and
13
    correct transcription of said shorthand notes, and a
    full, true and correct transcript of all proceedings
   had and testimony taken;
16
17
         That I am not a party to the action or related to
18
    a party or counsel;
         That I have no financial or other interest in the
19
   outcome of the action.
20
21
   Dated: March 18, 2018
22
23
24
25
                        Candace L. Yount, CSR No. 2737
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