1	BEFORE THE
2	CALIFORNIA STATE WATER RESOURCES CONTROL BOARD
3	
4	CALIFORNIA WATERFIX WATER )
5	RIGHT CHANGE PETITION HEARING )
6	JOE SERNA, JR. BUILDING
7	CALIFORNIA ENVIRONMENTAL PROTECTION AGENCY
8	BYRON SHER AUDITORIUM
9	1001 I STREET
10	SECOND FLOOR
11	SACRAMENTO, CALIFORNIA
12	
13	PART 2
14	
15	Tuesday, April 24, 2018
16	9:30 a.m.
17	
18	Volume 33
19	Pages 1 - 311
20	
21	
22	
23	Reported By: Candace Yount, CSR No. 2737, RMR, CCRR Certified Realtime Reporter
24	certified Reaftime Reporter
25	Computerized Transcription By Eclipse
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ii

1	APPEARANCES
2	CALIFORNIA WATER RESOURCES BOARD
3	Division of Water Rights
4	Board Members Present:
5 6	Tam Doduc, Co-Hearing Officer Felicia Marcus, Chair & Co-Hearing Officer Dorene D'Adamo, Board Member
7	Staff Present:
8 9 10	Andrew Deeringer, Senior Staff Attorney Jean McCue, Water Resource Control Engineer Conny Mitterhofer, Supervising Water Resource Control Engineer  PART 2
11	For Petitioners:
12	California Department of Water Resources:
13 14 15 16	James (Tripp) Mizell Jolie-Anne Ansley The U.S. Department of the Interior: Amy L. Aufdemberge
	THEREGER DARRECT
17 18 19	INTERESTED PARTIES:  For Natural Resources Defense Council, The Bay Institute, and Defenders of Wildlife:  Doug Obegi
20 21	For San Luis & Delta-Mendota Water Authority: Daniel J. O'Hanlon
22 23	For North Delta Water Agency & Member Districts and Contra Costa Water District:
24	Kevin O'Brien

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iii

APPEARANCES (Continued)
INTERESTED PARTIES (Continued):
For Local Agencies of the North Delta and Friends of Stone Lakes National Wildlife Refuge:
Osha Meserve
For Central Delta Water Agency, South Delta Water Agency (Delta Agencies), Lafayette Ranch, Heritage Lands Inc., Mark Bachetti Farms and Rudy Mussi Investments L.P.:
John Herrick
For The City of Roseville, Sacramento Suburban Water District, San Juan Water District, The City of Folsom, Yuba County Water Agency and The City of Roseville:
Ryan Bezerra
For California Sportfishing Protection Alliance (CSPA) California Water Impact Network (C-WIN), and AquAlliance:
Michael Jackson
For State Water Contractors:
Stefanie Morris
Rebecca Sheehan

iv

1	I N D E X		
2	NATIONAL RESOURCES DEFENSE COUNCIL, THE AND DEFENDERS OF WILDLIFE:	BAY IN	STITUTE
3	WITNESSES	PAGE	VOL.
4	ROSENFIELD, JONATHAN (Witness Previously Sworn)	2	33
5	Direct examination resumed by Mr. Obegi	2	33
6	Cross-examination by Mr. O'Hanlon Cross-examination by Mr. O'Brien	4 22	
7	Cross-examination by Mr. Bezerra Cross-examination by Mr. Herrick	43 107	
	Cross-examination by Mr. Jackson	141	33
8	Cross-examination by Ms. Sheehan	186	33
9	CALIFORNIA SPORTFISHING ALLIANCE, CALIFO	ORNIA W	ATER
10	WITNESSES:	PAGE	VOL.
11	BUDGOR, AARON (Witness Sworn)	231	22
12	Direct examination by Mr. Jackson	231	
	Cross-examination by Ms. Morris	254	
13	Cross-examination by Mr. Mizell	263	
14	Cross-examination by Ms. Meserve	298	33
T. <del>4</del>	NATIONAL RESOURCES DEFENSE COUNCIL, THE	BAY IN	STITUTE
15	AND DEFENDERS OF WILDLIFE: EXHIBITS	PAGE	
16	EVUIDII2	PAGE	VOL.
	NRDC-1	229	33
17	NRDC-2	229	33
18	INDC 2	227	33
1.0	NRDC-3	229	33
19	NRDC-4	229	33
20			33
21	NRDC-5	229	33
<b>4 1</b>	NRDC-6	229	33
22			
23	NRDC-7	229	33
	NRDC-8	229	33
24	NRDC-9	229	33
25		227	55

v

1	I N D E X (Continue	ed)			
2	NATIONAL RESOURCES DEFENSE COUNCIL, AND DEFENDERS OF WILDLIFE:	THE	BAY	IN	STITUTE
3	EXHIBITS (Continued)		PAG	ΞE	VOL.
4	NRDC-10		22	29	33
5	NRDC-12		22	29	33
6	NRDC-13		22	29	33
7	NRDC-14		22	29	33
8	NRDC-15		22	29	33
9	NRDC-16		22	29	33
10	NRDC-17		22	29	33
11	NRDC-18		22	29	33
12	NRDC-19		22	29	33
13	NRDC-20		22	29	33
14	NRDC-21		22	29	33
15	NRDC-22		22	29	33
16	NRDC-23		22	29	33
17	NRDC-24		22	29	33
18	NRDC-25		22	29	33
19	NRDC-26		22	29	33
20	NRDC-27		22	29	33
21	NRDC-28		22	29	33

22 NRDC-29

23 NRDC-30

24 NRDC-31

25 NRDC-32

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229 33

229 33

229 33

33

vi

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2	NATIONAL RESOURCES DEFENSE AND DEFENDERS OF WILDLIFE:	COUNCIL,	THE	BAY	INS	STITUTE
3	EXHIBITS (Continued)			PAG	E	VOL.
4	NRDC-33			22	9	33
5	NRDC-34			22	9	33
6	NRDC-35			22	9	33
7	NRDC-36			22	9	33
8	NRDC-37			22	9	33
9	NRDC-38			22	9	33
10	NRDC-39			22	9	33
11	NRDC-40			22	9	33
12	NRDC-41			22	9	33
13	NRDC-42			22	9	33
14	NRDC-43			22	9	33
15	NRDC-44			22	9	33
16	NRDC-45			22	9	33
17	NRDC-46			22	9	33
18	NRDC-47			22	9	33
19	NRDC-48			22	9	33
20	NRDC-49			22	9	33
21	NRDC-50			22	9	33
22	NRDC-51			22	9	33
23	NRDC-52			22	9	33
24	NRDC-54			22	9	33

vii

1	I N D E X (Continued)		
2	NATIONAL RESOURCES DEFENSE COUNCIL, THE AND DEFENDERS OF WILDLIFE:	BAY II	NSTITUTE
3		PAGE	VOL.
4	NRDC-55	229	33
5	NRDC-56	229	33
6	NRDC-58	229	33
7	NRDC-59	229	33
8	NRDC-60	229	33
9	NRDC-61	229	33
10	NRDC-62	229	33
11	NRDC-63	229	33
12	NRDC-64	229	33
13	STATE WATER RESOURCES CONTROL BOARD: EXHIBITS	PAGE	VOL.
14	SWRCB-24	229	
15	SWRCB-63	229	33
16	SWRCB-69	229	33
17	SWRCB-70		33
18	SWRCB-71	229	
19	SWRCB-72	229	33
20	SWRCB-73	229	33
21	SWRCB-74	229	33
22	SWRCB-75	229	33
23	SWRCB-76	229	33
24	22	227	33

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1	I N D E X (Continued)		
2	STATE WATER RESOURCES CONTROL BOARD: EXHIBITS	PAGE	VOL.
3	SWRCB-77	229	33
5	SWRCB-78	229	33
6	SWRCB-79	229	33
7	SWRCB-80	229	33
8	SWRCB-81	229	33
9	SWRCB-82	229	33
10	SWRCB-85	229	33
11	SWRCB-103	229	33
12			
13			
14			
15			
16			
17			
18 19			
20			
21			
22			
23			
24			

- 1 Tuesday, April 24, 2018 9:30 a.m.
- 2 PROCEEDINGS
- 3 ---000---
- 4 CO-HEARING OFFICER DODUC: Good morning
- 5 everyone. It is 9:30 on one of the clocks here,
- 6 anyway.
- 7 So welcome back to this Water Right Change
- 8 Petition for the California WaterFix Project.
- 9 Since I see all familiar-looking faces, as few
- 10 as they are right now, I will skip the usual
- 11 announcements except for the most important one.
- 12 Please take a moment and put all your
- 13 noise-making devices -- or check all your noise-making
- 14 devices -- to make sure that they are on silent,
- 15 vibrate, do not disturb or airplane mode or, even best
- 16 of all, off.
- 17 With that, are there any housekeeping matters
- 18 before we return to Mr. O'Hanlon for his
- 19 cross-examination?
- Not seeing --
- Oh, Mr. Obegi.
- MR. OBEGI: We did have an obligation to
- 23 report back this morning, and I think Dr. Rosenfield's
- 24 prepared to do so.
- 25 CO-HEARING OFFICER DODUC: Thank you. Please

1	do that.
2	
3	Jonathan Rosenfield,
4	recalled as a witness by the Natural
5	Resources Defense Council, The Bay
6	Institute, and Defenders of Wildlife,
7	having been previously duly sworn, was
8	examined and testified further as
9	follows:
10	
11	DIRECT EXAMINATION (RESUMED)
12	WITNESS ROSENFIELD: Good morning. Yes.
13	So we had a paper in my written testimony for
14	which I provided the wrong citation, which was quite
15	embarrassing.
16	The actual paper is Klimley et al there's
17	five coauthors, (2017) it's from a journal called
18	Animal Biotelemetry 5:22 and the paper's title is
19	"Real-time Nodes Permit Adaptive Management of
20	Endangered Species of Fishes."
21	Also, I was asked to provide reference within
22	the MAST 2015 Report of where I was deriving statements
23	that outflows affect Delta Smelt success.
24	In general, Pages 154 through 162 of the MAST
25	2015 Report covers that topic in detail.
	G.115. min Providence TTG (510) 004 4476

- 1 CO-HEARING OFFICER DODUC: Thank you.
- 2 Do we need to repeat any of that?
- 3 MS. ANSLEY: Maybe the title of the --
- 4 CO-HEARING OFFICER DODUC: Come up to the
- 5 microphone, please.
- 6 MS. ANSLEY: Perhaps one more time the title
- 7 of the replacement article.
- 8 WITNESS ROSENFIELD: It's Real-time Nodes
- 9 Permit Adaptive Management of Endangered Species of
- 10 Fishes.
- 11 CO-HEARING OFFICER DODUC: All right. Thank
- 12 you, Dr. Rosenfield.
- Mr. O'Hanlon, I believe you requested 30
- 14 minutes.
- MR. O'HANLON: Yes, I did, although I went
- 16 over my questions again last night and I think I should
- 17 be shorter this morning.
- 18 CO-HEARING OFFICER DODUC: Excellent. Please
- 19 proceed.
- 20 WITNESS ROSENFIELD: God bless you.
- 21 MR. O'HANLON: And all my questions relate to
- 22 te proposed conditions, Mr. Rosenfield's --
- 23 Dr. Rosenfield's proposed conditions for CVP and SWP
- 24 Permits.

- 1 CROSS-EXAMINATION BY
- 2 MR. O'HANLON: Good morning, Dr. Rosenfield.
- 3 WITNESS ROSENFIELD: Good morning.
- 4 MR. O'HANLON: My name is Daniel O'Hanlon.
- 5 I'm counsel for the San Luis and Delta-Mendota Water
- 6 Authority and Westlands Water District.
- 7 May I please have Dr. Rosenfield's testimony,
- 8 which is PCFFA (sic) Exhibit 58.
- 9 And I'm looking at --
- 10 MR. OBEGI: That should be NRDC.
- 11 MR. O'HANLON: I'm sorry. NRDC-29, yes. Your
- 12 written testimony.
- 13 (Exhibit displayed on screen.)
- MR. O'HANLON: Okay. To Page 43.
- 15 (Exhibit displayed on screen.)
- MR. O'HANLON: All right. Dr. Rosenfield, do
- 17 you see at Page 43 of your testimony Condition
- 18 Number 4?
- 19 WITNESS ROSENFIELD: Yes.
- 20 MR. O'HANLON: I'd like to ask you a few
- 21 questions about that.
- 22 WITNESS ROSENFIELD: Okay.
- MR. O'HANLON: It reads (reading):
- 24 "Carryover Storage: Implement the
- 25 Revised Shasta RPA."

```
1
             Correct?
             WITNESS ROSENFIELD: Correct.
 2
             MR. O'HANLON: I'd like to first establish
 3
 4
    what you're referring to by the "Revised Shasta RPA."
 5
             May I please have NRDC Exhibit 29.
 6
             (Exhibit displayed on screen.)
             MR. O'HANLON: And, Dr. Rosenfield, does NRDC
   Exhibit 29 describe the revised Shasta RPA you referred
 8
   to in your Proposed Condition Number 4?
 9
10
             WITNESS ROSENFIELD: Yes, it does.
             MR. O'HANLON: All right. Now, the re: line
11
    in this letter, which is dated January 19, 2017, to
12
    David Murillo, Regional Director of the Bureau of
13
   Reclamation and on letterhead of National Marine
14
15
   Fisheries Service.
16
             The re: line says (reading):
                  "Proposed Amendment to the
17
18
             Reasonable and Prudent Alternative of the
19
             2009 BiOp (sic)."
             Correct?
20
21
             WITNESS ROSENFIELD: Correct.
22
             MR. O'HANLON: And this letter describes this
   as a draft proposal; correct?
23
24
             WITNESS ROSENFIELD: That's my recollection.
25
             MR. O'HANLON: Why don't we look at the third
```

```
1 paragraph --
 2
             (Exhibit displayed on screen.)
 3
             MR. O'HANLON: -- second sentence.
             WITNESS ROSENFIELD: (Examining document.)
 5
             Is the third paragraph the one that begins "on
 6
   August 2".
             MR. O'HANLON: The second sentence on the last
 8
    full paragraph on the letter says (reading):
                  "Please consider this proposed
9
10
             amendment as a draft . . . "
11
             Do you see that?
12
             WITNESS ROSENFIELD: Yes.
13
             MR. O'HANLON: It also says (reading):
14
             ". . . we expect -- we expect this (sic)
15
             to be subject to further discussion and
16
             refinement."
             Correct?
17
18
             WITNESS ROSENFIELD: Correct.
19
             MR. O'HANLON: Could I please have .pdf Page 5
   of this exhibit.
20
21
             (Exhibit displayed on screen.)
22
             MR. O'HANLON: Okay. There were four
   enclosures to this letter and this is -- this is one of
23
24
  them.
25
             And this Enclosure Number 1, the title page
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                       www.CaliforniaReporting.com
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```
1 describes it as (reading):
```

- 2 "Track Changes Version of the 2011
- 3 Amended Reasonable and Prudent
- 4 Alternative that Includes Only the Pages
- 5 that have Salient 2017 Amendments."
- 6 So Enclosure 1 is a version of the existing
- 7 RPA with track changes to show the proposed -- draft
- 8 proposed edits to the RPA; is that correct?
- 9 WITNESS ROSENFIELD: That's my understanding,
- 10 yes.
- 11 MR. O'HANLON: All right. And it has a
- 12 "DRAFT" watermark on it?
- 13 WITNESS ROSENFIELD: Yes, it does.
- 14 MR. O'HANLON: All right. Let's look at a
- 15 couple of examples of what NMFS included in this
- 16 proposal.
- May I please have Page -- .pdf Page 13 of this
- 18 exhibit.
- 19 (Exhibit displayed on screen.)
- 20 MR. O'HANLON: All right. And here on Page --
- 21 .pdf Page 13 of the exhibit, which says Page 21 at the
- 22 bottom, NMFS proposed new carryover store -- carryover
- 23 storage targets at Shasta for both spring and the end
- 24 of September; correct?
- 25 WITNESS ROSENFIELD: Correct.

- 1 MR. O'HANLON: May I please have .pdf Page 20
- 2 of this exhibit.
- 3 (Exhibit displayed on screen.)
- 4 MR. O'HANLON: This is another example. This
- 5 says -- It says Page 29 at the bottom.
- 6 And here, NMFS proposed limits on releases
- 7 from Keswick if it appeared that certain metrics would
- 8 not be achievable that year; correct?
- 9 WITNESS ROSENFIELD: Correct.
- 10 MR. O'HANLON: Has NMFS finalized any of the
- 11 draft proposals described in this letter in the
- 12 enclosures?
- 13 WITNESS ROSENFIELD: I'm not aware of their
- 14 current status.
- MR. O'HANLON: So you don't know whether
- 16 they've been finalized or not?
- 17 WITNESS ROSENFIELD: That's correct.
- 18 MR. O'HANLON: All right. Do you know whether
- 19 NMFS has amended the provisions of its Biological
- 20 Opinion regarding Shasta operations since it sent this
- 21 letter?
- 22 WITNESS ROSENFIELD: You mean finalized?
- MR. O'HANLON: Well --
- 24 WITNESS ROSENFIELD: Or are you talking about
- 25 amending this proposal or --

```
1 MR. O'HANLON: Yeah. Any -- Any version of
```

- 2 this.
- 3 WITNESS ROSENFIELD: I'm not aware that
- 4 they've amended.
- 5 MR. O'HANLON: So when you refer to "revised
- 6 Shasta RPA" in your Condition Number 4, you actually
- 7 mean the draft proposed amendments issued by NMFS in
- 8 January 2017, not actual revisions to the BiOp;
- 9 correct?
- 10 WITNESS ROSENFIELD: That's correct.
- 11 MR. O'HANLON: And may I please have San Luis
- 12 and Delta-Mendota Water Authority Exhibit 27. It's the
- 13 one that was on the thumb drive.
- 14 (Exhibit displayed on screen.)
- MR. O'HANLON: Dr. Rosenfield, have you seen
- 16 this letter before?
- 17 WITNESS ROSENFIELD: I need to read it a
- 18 little bit to be sure.
- 19 MR. O'HANLON: Sure. Take your time.
- 20 WITNESS ROSENFIELD: (Examining document.)
- 21 CO-HEARING OFFICER DODUC: If it helps,
- 22 Dr. Rosenfield, you should have it on the monitor.
- 23 WITNESS ROSENFIELD: Are my keys here, too?
- 24 (Examining document.)
- 25 WITNESS ROSENFIELD: Can you scroll down?

```
1
             (Exhibit displayed on screen.)
             WITNESS ROSENFIELD: More completely.
 2
 3
             (Exhibit displayed on screen.)
             WITNESS ROSENFIELD: Keep scrolling.
 5
             (Exhibit displayed on screen.)
 6
             WITNESS ROSENFIELD: Past this page.
 7
             (Exhibit displayed on screen.)
             WITNESS ROSENFIELD: I don't believe that I
 8
   reviewed this document, at least not in detail.
 9
10
             MR. O'HANLON: Okay. Are you aware that
   Reclamation has questioned the feasibility of meeting
11
    some of the conditions proposed in -- or, excuse me --
12
    amendments proposed in NMFS' January 2017 letter?
13
14
             WITNESS ROSENFIELD: I'm generally aware of
15
    that, yes.
16
             MR. O'HANLON: May I please go back to
   Dr. Rosenfield's written testimony.
17
18
             (Exhibit displayed on screen.)
19
             MR. O'HANLON: Specifically, Page 21.
             (Exhibit displayed on screen.)
20
21
             MR. O'HANLON: Dr. Rosenfield, at Lines 12 to
   13 of this page, you state that (reading):
22
                  "The NMFS Biological Opinion for
23
24
             WaterFix assumes implementation of the
25
             revised Shasta Reservoir RPA."
```

```
1 Correct?
```

- WITNESS ROSENFIELD: That's correct.
- 3 MR. O'HANLON: What do you mean when you say
- 4 that the NMFS WaterFix BiOp assumes implementation of
- 5 the draft proposed amendment?
- 6 WITNESS ROSENFIELD: I believe that I
- 7 referenced the Biological Opinion -- NMFS Biological
- 8 Opinion at 14, so I'd want to look at the text there.
- 9 But I think they made a general statement
- 10 about . . . about that subject.
- 11 MR. O'HANLON: All right. Can we please have
- 12 the Biological Opinion, which is State Water Resources
- 13 Control Board Exhibit 106.
- 14 (Exhibit displayed on screen.)
- MR. O'HANLON: I believe it's .pdf Page 18.
- 16 (Exhibit displayed on screen.)
- 17 WITNESS ROSENFIELD: (Examining document.)
- MR. O'HANLON: Dr. Rosenfield, now that you
- 19 have Page 14 of the Biological Opinion on your screen,
- 20 can you please tell me what -- what on that page led
- 21 you to the statement that the WaterFix BiOp assumes
- 22 implementation of the draft proposed amendment?
- 23 WITNESS ROSENFIELD: Can you scroll up to the
- 24 top line?
- 25 (Exhibit displayed on screen.)

```
WITNESS ROSENFIELD: Can we see the bottom of
1
   the page that precedes this?
 2
 3
             (Exhibit displayed on screen.)
             WITNESS ROSENFIELD: Thanks. Right there.
 5
             (Examining document.)
             WITNESS ROSENFIELD: Can you scroll down a
   little bit?
 8
             (Exhibit displayed on screen.)
             WITNESS ROSENFIELD: Thanks.
 9
10
             (Examining document further.)
11
             WITNESS ROSENFIELD: I believe I was looking
   at that last sentence, that last half of the last
12
    sentence in the middle of the screen (reading):
13
             ". . . thus, the Shasta RPA adjustment
14
15
             will control if there are any unforeseen
             conflicts in Shasta operations and the
16
             proposed Cal WaterFix operating
17
18
             criteria."
19
             MR. O'HANLON: Okay. But this does not say
    that implementation of an RPA adjustment was assumed in
20
    the effects analysis for the WaterFix BiOp; correct?
21
22
             WITNESS ROSENFIELD: No, I -- That's my
    interpretation of this last sentence. It's -- The --
23
24
   However, the RPA adjustment was not incorporated into
    temperature modeling, as far as I understand, so there
25
```

1 is a little bit of a disconnect between what appears in

- 2 the rest of the Biological Opinion and that sentence.
- But that's how I interpreted that sentence,
- 4 that they're assuming that there will be a Shasta RPA
- 5 adjustment and that it will control. If the -- If the
- 6 RPA adjustment is in conflict with operations that are
- 7 proposed under the CWF, then the adjust -- there will
- 8 be an adjustment and it will control.
- 9 MR. O'HANLON: I see. But you -- Let me ask:
- 10 Did you interpret this to mean that, by the
- 11 time this Biological Opinion was issued, the RPA had
- 12 been revised, and that implementation of some revised
- 13 RPA was assumed for purposes of this Biological
- 14 Opinion?
- 15 WITNESS ROSENFIELD: Well, no. I mean,
- 16 given -- In -- In parallel to what you pointed out
- 17 before, the Shasta RPA adjustment is draft and it's
- 18 under discussion, and they had projected completion of
- 19 it by 2017.
- 20 My understanding is that that completion
- 21 didn't happen, so I'm referring to the completed RPA.
- 22 MR. O'HANLON: Okay. And you mentioned that
- 23 the temperature modeling for the Biological Opinion did
- 24 not include implementation of the RPA; correct?
- 25 WITNESS ROSENFIELD: That's as best as I can

```
1 understand it.
```

- 2 MR. O'HANLON: Do you know whether any other
- 3 modeling for the WaterFix BiOp included implementation
- 4 of the revised RPA?
- 5 WITNESS ROSENFIELD: Not the Shasta RPA, no.
- 6 MR. O'HANLON: All right. I'd like to go back
- 7 to Dr. Rosenfield's testimony at Page 48.
- 8 I'd like to ask you a few questions about the
- 9 proposed conditions related to outflow.
- 10 (Exhibit displayed on screen.)
- 11 WITNESS ROSENFIELD: Page 48?
- 12 MR. O'HANLON: I'm sorry. I have the
- 13 wrong . . .
- 14 Scroll up a little bit, please --
- 15 (Exhibit displayed on screen.)
- MR. O'HANLON: -- to Page 42.
- 17 (Exhibit displayed on screen.)
- 18 MR. O'HANLON: Thank you.
- 19 All right. At Lines 11 to -- 11 to 12, you're
- 20 proposing a condition -- what I'll call Condition 2A --
- 21 that the CVP and SWP be required to (reading):
- 22 "Maintain December to June outflows
- 23 at or above 67 to 75 percent of
- 24 unimpaired Delta outflow."
- 25 Correct?

- 1 WITNESS ROSENFIELD: Correct.
- 2 MR. O'HANLON: All right. Is that condition
- 3 subject to any minimum outflow?
- 4 WITNESS ROSENFIELD: There's generally a
- 5 healthy and safety -- human health and safety -- I'm
- 6 sorry.
- 7 Can you repeat the question again?
- 8 MR. O'HANLON: Yes. Let me rephrase it.
- 9 The condition is framed in terms of unimpaired
- 10 Delta outflow; correct?
- 11 WITNESS ROSENFIELD: Correct.
- MR. O'HANLON: Percentage of unimpaired Delta
- 13 outflow.
- 14 WITNESS ROSENFIELD: Right.
- MR. O'HANLON: Does that include any proposed
- 16 minimum Delta outflow, like a fixed number?
- 17 WITNESS ROSENFIELD: And out -- Minimum
- 18 outflow you're saying?
- MR. O'HANLON: Yes.
- 20 WITNESS ROSENFIELD: No.
- 21 MR. O'HANLON: All right. Yesterday, you
- 22 testified that -- that, on average, current Delta
- 23 outflow is about half of unimpaired Delta outflow;
- 24 correct?
- 25 WITNESS ROSENFIELD: In a median year, it's

- 1 less than half during the winter/spring period.
- 2 MR. O'HANLON: Do you know by how much the CVP
- 3 and SWP would have to reduce their diversions and
- 4 exports to achieve Delta outflow that is 67 to 75
- 5 percent of unimpaired Delta outflow?
- 6 WITNESS ROSENFIELD: I don't.
- 7 And I imagine that that's a negotiation among
- 8 different parties of water users, but that's not my
- 9 expertise.
- 10 MR. O'HANLON: All right. Do you know whether
- 11 the CVP and SWP would have to make releases from
- 12 storage to achieve Delta outflow that is 67 to 75
- 13 percent of unimpaired Delta outflow?
- 14 WITNESS ROSENFIELD: That's an operational
- 15 question. I mean, as -- as is written, 67 to 75
- 16 percent of unimpaired means less than the runoff that
- 17 there is in the Central Valley.
- 18 And it's -- I'm proposing -- I'm suggesting
- 19 here, for example, a seven-day running average, so
- 20 there's water flowing in the Central Valley.
- 21 This is saying that two-thirds to
- 22 three-quarters of that should, on a seven-day running
- 23 average, reach the western edge of the Delta.
- So, there's nothing about that that
- 25 necessitates a release from storage, although there --

1 you know, there are operational considerations that --

- 2 that could cause that, but that's -- that's . . . a
- 3 whole modeling exercise.
- 4 MR. O'HANLON: All right. Do you know what
- 5 effect this condition, then -- referring now to
- 6 Condition 2A -- would have on the CVP and SWP's ability
- 7 to meet upstream temperature requirements?
- 8 WITNESS ROSENFIELD: Can you repeat the
- 9 question? I'm sorry.
- 10 MR. O'HANLON: Yes.
- 11 Do you know what effect this condition -- I'm
- 12 talking now about the Delta outflow, unimpaired Delta
- 13 outflow condition -- would have on the CVP and SWP's
- 14 ability to meet temperature requirements in --
- 15 upstream, for example, below Keswick?
- 16 WITNESS ROSENFIELD: That, again, would be
- 17 a -- a modeling exercise that I would have to build in
- 18 assumptions about how much water is being delivered to
- 19 other users all along -- all along the way.
- 20 So there's a -- You know, there's storage,
- 21 there's outflow, and then there's deliveries. There's
- 22 three legs to that stool.
- So, again, it's a -- it's a management-level
- 24 decision, policy, operations, et cetera.
- MR. O'HANLON: Okay. That's not something

- 1 that you're able to testify to; correct?
- 2 WITNESS ROSENFIELD: Not at this point, no.
- 3 MR. O'HANLON: Do you know whether the CVP and
- 4 SWP could meet both this condition regarding outflow --
- 5 Delta -- unimpaired Delta outflow and your Proposed
- 6 Condition Number 4 regarding Shasta operations?
- 7 WITNESS ROSENFIELD: I believe that they
- 8 could.
- 9 MR. O'HANLON: All right. What's that belief
- 10 based on?
- 11 WITNESS ROSENFIELD: It's based on the
- 12 understanding that this is saying that -- that 2a calls
- 13 for less water than is in the watershed to -- as
- 14 running off of the watershed to flow out of the Delta
- 15 and the fact that there is storage -- there's storage
- 16 upstream of the Delta.
- 17 This flow requirement also only covers the
- 18 December-through-June period, so it's -- it's not the
- 19 full year, it's not the full amount of water, and
- 20 there's storage.
- 21 So I don't know that there's a conflict
- 22 between storing it -- an adequate amount of water
- 23 upstream and allowing this amount of water to flow
- 24 downstream.
- MR. O'HANLON: That's not something that

- 1 you've analyzed, though; correct?
- 2 WITNESS ROSENFIELD: I have not analyzed it.
- 3 I think it's in the proposal.
- I have analyzed it in terms of the current RPA
- 5 and -- and outflow proposals that are similar to this,
- 6 and there is no -- Even in dry years, very dry years,
- 7 there's no necessary conflict between temperature
- 8 maintenance upstream, some deliveries for -- that would
- 9 support wildlife species like Ducks, Garter Snake,
- 10 et cetera, that they live in the Central Valley
- 11 adjacent to the river and Delta outflow requirements
- 12 like this.
- 13 MR. O'HANLON: All right. You testified
- 14 yesterday that you've not done any modeling of CVP/SWP
- 15 operations under your suite of proposed conditions;
- 16 correct?
- 17 WITNESS ROSENFIELD: Under these conditions,
- 18 that's correct.
- 19 MR. OBEGI: Has The Bay Instute, NRDC, or
- 20 Defenders of Wildlife had anyone else do modeling of
- 21 CVP and SWP operations under this suite of proposed
- 22 conditions?
- 23 WITNESS ROSENFIELD: I can say for TBI that we
- 24 have not done any modeling of these particular
- 25 requirements, although we've done a lot of work on --

1 on these requirements and Shasta storage, et cetera, in

- 2 the past, so that generally informs us.
- I can't speak to whether NRDC or Defenders has
- 4 employed somebody particularly given my extended
- 5 absence.
- 6 MR. O'HANLON: Okay. Have you seen any
- 7 results of modeling of how the CVP and SWP would
- 8 operate under any of -- under this proposed suite of
- 9 conditions?
- 10 WITNESS ROSENFIELD: No, I have not.
- 11 MR. O'HANLON: All right. In your Proposed
- 12 Condition 2b, that would require minimum Delta outflow
- 13 of 7100 cfs in July and August; correct?
- 14 WITNESS ROSENFIELD: That's correct.
- MR. O'HANLON: All right. And is that
- 16 regardless of year-type?
- 17 WITNESS ROSENFIELD: Yes, it is.
- 18 MR. O'HANLON: And Proposed Condition 2c would
- 19 require September to November outflows in at least
- 20 11,400 cfs in wet and above-normal years, and 7400 cfs
- 21 in other year-types; correct?
- 22 WITNESS ROSENFIELD: Correct.
- 23 MR. O'HANLON: And do you know whether the CVP
- 24 and SWP can operate to meet all these outflow
- 25 conditions, 2a, 2b and 2c, even in dryer years?

- 1 WITNESS ROSENFIELD: I expect that they could
- 2 but I'm not an operational modeler and, you know,
- 3 models require a lot of different inputs which are in
- 4 the opinion of the -- the opinion or judgment of the
- 5 person who's inputting those inputs. So, you know, it
- 6 requires sort of a team effort to really suss out the
- 7 effects of this.
- 8 As I mentioned, a lot of judgments about which
- 9 consumptive water users get water, how much water they
- 10 get under what conditions, et cetera.
- 11 MR. O'HANLON: All right. I'd like to ask you
- 12 a few questions about your Condition Number 1, North
- 13 Delta bypass flows, which is on the previous page.
- 14 (Exhibit displayed on screen.)
- MR. O'HANLON: All right. Under this
- 16 condition, the CVP and SWP would be required to
- 17 maintain flows past the North Delta diversion of at
- 18 least 35,000 cfs from November 1 to June 1 of each
- 19 year; correct?
- 20 WITNESS ROSENFIELD: Correct.
- 21 MR. O'HANLON: And is -- Are you proposing
- 22 that that requirement would apply only when the North
- 23 Delta diversion's in operation?
- 24 WITNESS ROSENFIELD: Yes, I think that's what
- 25 that . . . that implies.

1 MR. O'HANLON: Do you know what percentage of

- 2 time there is -- there is that level of flow, 35,000
- 3 cfs, in the Sacramento River at the location of the
- 4 proposed North Delta diversion under current
- 5 conditions?
- 6 WITNESS ROSENFIELD: I don't.
- 7 But I will say that what happens under current
- 8 conditions is a reflection of both hydrology in the
- 9 system and management of storage upstream and
- 10 deliveries upstream, so . . .
- 11 MR. O'HANLON: Thank you, Dr. Rosenfield.
- 12 I have no further questions.
- 13 CO-HEARING OFFICER DODUC: Thank you,
- 14 Mr. O'Hanlon.
- Mr. O'Brien, you're up.
- And, Dr. Rosenfield, we will take a break
- 17 after Mr. O'Brien is done, and he's estimated 20
- 18 minutes.
- 19 WITNESS ROSENFIELD: Okay. Great. Thank you.
- MR. O'BRIEN: Good morning, Members of the
- 21 Board, Dr. Rosenfield.
- 22 My name is Kevin O'Brien.
- 23 CROSS-EXAMINATION BY
- MR. O'BRIEN: I'd like to start by referring
- 25 to your written testimony, NRDC-58 on Page 9, Lines 14

- 1 to 25.
- 2 (Exhibit displayed on screen.)
- 3 MR. O'BRIEN: In this portion of your
- 4 testimony, Dr. Rosenfield, you describe what you refer
- 5 to as (reading):
- 6 "Major threats to Salmon in the
- 7 Central Valley."
- 8 Is that correct?
- 9 WITNESS ROSENFIELD: That's correct.
- 10 MR. O'BRIEN: And one of the factors, the
- 11 major threats you identified is unstainable water
- 12 temperature; correct?
- 13 WITNESS ROSENFIELD: That's correct.
- MR. O'BRIEN: Do you have an opinion, sir, as
- 15 to whether the WaterFix Project, if implemented, would
- 16 exacerbate temperature problems in the Upper Sacramento
- 17 River?
- 18 WITNESS ROSENFIELD: That's what the modeling
- 19 seems to indicate, yes.
- 20 MR. O'BRIEN: Do you have an opinion on that
- 21 separate from the modeling?
- 22 WITNESS ROSENFIELD: My opinion is informed by
- 23 the modeling because the Cal WaterFix effects are about
- 24 operations. And, again, operations are results of big
- 25 models that rely on a lot of user input, so --

- 1 user-derived input. So the -- the outputs of the
- 2 modeling are quite valuable in forming my opinion.
- 3 MR. O'BRIEN: And what is your opinion?
- 4 WITNESS ROSENFIELD: My opinion is that Cal
- 5 WaterFix will exacerbate temperature effects downstream
- 6 of Shasta Reservoir and perhaps downstream of other
- 7 Project reservoirs in Sacramento Valley.
- 8 MR. O'BRIEN: And that's because of changes in
- 9 operation that will occur as a result of WaterFix?
- 10 WITNESS ROSENFIELD: Yes.
- 11 MR. O'BRIEN: And when I refer to "operation,"
- 12 I'm talking about the Central Valley Project and the
- 13 State Water Project.
- 14 WITNESS ROSENFIELD: Yes.
- MR. O'BRIEN: Now, with respect to water
- 16 temperature, would you agree that there are a variety
- 17 of factors that can affect water temperature at any
- 18 specific location on the Sacramento River?
- 19 WITNESS ROSENFIELD: Can you be more specific
- 20 about the variety of factors?
- MR. O'BRIEN: Well, I was going to do that
- 22 after you answered my foundational question.
- 23 WITNESS ROSENFIELD: Yeah, I can think of a
- 24 few factors that would affect temperature, sure.
- MR. O'BRIEN: Why don't you go ahead and tell

- 1 me what those factors are.
- 2 WITNESS ROSENFIELD: The ambient temperature
- 3 during the day; the preceding temperatures given the
- 4 travel time of water from the reservoir to the point
- 5 that you're talking about; storage in the reservoir is
- 6 a dominant effect because it affects the ability to
- 7 release cold water; operations of the reservoir
- 8 where -- where in the reservoir water is being released
- 9 from.
- 10 Even operations in the -- operations of the
- 11 reservoir in the previous year have been shown to
- 12 affect the availability of cold water behind large
- 13 reservoirs.
- MR. O'BRIEN: Would flow and velocity of flow
- 15 in the river also be a factor?
- 16 WITNESS ROSENFIELD: The work that my staff
- 17 has done on that shows that, obviously -- obviously,
- 18 water is gaining temperature in the hotter months,
- 19 hotter time periods, as it moves downstream in the
- 20 river until it becomes -- until the cold rates with air
- 21 temperature.
- 22 But the gain in temperature is not that great
- 23 per river mile, so it takes a long time for water to
- 24 heat up.
- 25 So, yes, there's a heating effect in warmer

- 1 months. There's also a cooling effect in colder
- 2 months. As water's released from the reservoir, it
- 3 cools if the air temperature's cold, and that effect
- 4 increases as you go downstream until there's
- 5 equilibration with ambient conditions.
- 6 MR. O'BRIEN: But my question really went to
- 7 the question of whether the rate of flow in the river
- 8 would also be a factor that could affect temperature in
- 9 the river.
- 10 WITNESS ROSENFIELD: You mean the rate of
- 11 flow, like, at a given point in the river?
- 12 MR. O'BRIEN: Correct.
- 13 WITNESS ROSENFIELD: And how much flow is
- 14 released upstream due to some thermal mass?
- I believe that that is an effect that I've
- 16 heard discussed. But there's a -- It's a relatively
- 17 small effect, and it's swamped out sort of by the
- 18 scatter.
- 19 If we look at the data empirically, it's
- 20 swamped out by the scatter of other effects that are
- 21 happening in the river.
- MR. O'BRIEN: Okay. Fair enough.
- Now, with respect to the effects of
- 24 temperature on Chinook Salmon and, specifically, the
- 25 hatching of eggs and the generation of embryos by

- 1 Chinook Salmon.
- 2 Are you aware that the National Marine
- 3 Fisheries Service has proposed some additional work to
- 4 better understand the biological mechanisms that are
- 5 related to water temperature impacts on Chinook Salmon?
- 6 WITNESS ROSENFIELD: I'm aware that they --
- 7 that a paper from some researchers at the south --
- 8 National Marine Fisheries Service Southwest Science
- 9 Center that was recently released identified the
- 10 mechanistic relationship between high temperature and
- 11 egg mortality.
- 12 I'm not aware of what additional work the
- 13 National Marine Fisheries Service is doing, but I think
- 14 that was a compelling look at mechanisms related to
- 15 temperature.
- 16 MR. O'BRIEN: Is there a relationship between
- 17 water temperature and dissolved oxygen in the streams?
- 18 WITNESS ROSENFIELD: Is there -- Can you
- 19 repeat the question?
- 20 MR. O'BRIEN: Is there a physical relationship
- 21 between water temperature and the level of dissolved
- 22 oxygen in the stream?
- 23 WITNESS ROSENFIELD: Well, there's a physical
- 24 relationship between water temperature and dissolved
- 25 oxygen in water in general.

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1 The stream part sort of depends on all sorts
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- 2 of factors about streamflow and roughness of the
- 3 surface, et cetera.
- But, yes, there's a -- As temperatures
- 5 increase, water's ability to hold dissolved gases
- 6 decreases.
- 7 MR. O'BRIEN: Okay.
- 8 WITNESS ROSENFIELD: That's why your soda
- 9 explodes on a hot day.
- 10 MR. O'BRIEN: Thank you for that. I always
- 11 wondered -- And I always wondered why that happened.
- 12 WITNESS ROSENFIELD: I knew everyone was
- 13 wondering.
- MR. O'BRIEN: Would you say that the
- 15 maintenance of certain levels of dissolved oxygen is an
- 16 important factor in the survival of Chinook Salmon
- 17 embryos?
- 18 WITNESS ROSENFIELD: That maintenance of
- 19 dissolved oxygen is an important factor in survival?
- Yes, in general, it's quite true.
- MR. O'BRIEN: I'd like to turn now to Page 21,
- 22 Lines 10 to 12, of your written testimony.
- 23 (Exhibit displayed on screen.)
- MR. O'BRIEN: NRDC-58.
- 25 You state in the first sentence that

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1 (reading):
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2 "During the recent drought, the

- 3 Bureau of Reclamation failed to maintain
- 4 adequate temperature control . . .
- 5 resulting in the near complete loss of
- 6 two separate year classes of juvenile
- 7 winter-run."
- 8 Do you see that?
- 9 WITNESS ROSENFIELD: I do.
- 10 MR. O'BRIEN: What's the basis for that
- 11 statement?
- 12 WITNESS ROSENFIELD: The basis for that
- 13 statement is agency reports; the agency testimony to
- 14 the State Water Board, among other places;
- 15 communications with Biologists in the field who work in
- 16 that -- in that geography and in that topical area; and
- 17 as well as this Martin et al. paper from researchers at
- 18 the Southwest Fishery Science Center, or whatever it's
- 19 called; as well as my long history of studying
- 20 temperature in Upper Sacramento River as they affect
- 21 winter-run Chinook Salmon.
- 22 The temperatures in the river in those years
- 23 were, from a Salmon egg's point of view,
- 24 extraordinarily high for extended periods of time, and
- 25 mortality -- high rates of mortality was a given under

- 1 those conditions.
- 2 MR. O'BRIEN: You used the term "agency."
- 3 Can you identify the agencies you were talking
- 4 about in that last answer?
- 5 WITNESS ROSENFIELD: The National Marine
- 6 Fisheries Service, I believe. Hard to recall which
- 7 agencies said exactly what.
- 8 Department of Fish and Wildlife, State
- 9 Department of Fish and Wildlife.
- 10 And I believe the State Water Board itself in
- 11 its reporting on -- on 2014 and 2015 conditions adopted
- 12 that point of view as well.
- MR. O'BRIEN: Have you ever personally
- 14 performed an independent analysis of the causes of
- 15 juvenile winter-run mortality that occurred in the
- 16 Sacramento River in 2014 and 2015?
- 17 WITNESS ROSENFIELD: I'm not sure I understand
- 18 your question.
- 19 An independent analysis? At what level?
- 20 MR. O'BRIEN: Well, you've mentioned the fact
- 21 that you've relied on these various agencies that you
- 22 described to support the sentence that we're talking
- 23 about in your testimony.
- I'm wondering whether you've ever attempted to
- 25 do your own separate analysis, separate and apart from

1 whatever analyses the agencies performed, to determine

- 2 causes of the juvenile winter-run mortality that
- 3 occurred in 2014-2015.
- 4 WITNESS ROSENFIELD: Yes. I think I said that
- 5 I was relying also on my expertise in this area.
- 6 I didn't perform a quantitative analysis as
- 7 such. But qualitatively, based on what we know about
- 8 Salmon egg and juvenile response to high temperatures,
- 9 it was very clear to me -- and I think I made it very
- 10 clear in testimony to the State Board, and -- and
- 11 elsewhere -- that these water temperatures were not
- 12 acceptable in terms of maintaining juvenile egg --
- 13 egg-to-juvenile survival of winter-run Chinook Salmon.
- 14 I said as much to National Marine Fisheries
- 15 Service, California Department of Fish and Wildlife,
- 16 and I believe USBR administrators as well at the time.
- 17 MR. O'BRIEN: So you said you have not
- 18 performed a quantitative -- quantitative analysis of
- 19 the causation issue; is that correct?
- 20 WITNESS ROSENFIELD: That's correct. And --
- 21 MR. O'BRIEN: I think it's a "yes" or "no"
- 22 answer.
- 23 WITNESS ROSENFIELD: I did not perform a
- 24 quantitative analysis.
- 25 MR. O'BRIEN: Thank you.

1 And this qualitative analysis that you refer

- 2 to, is that written down anywhere?
- 3 WITNESS ROSENFIELD: I think it's written in
- 4 several places, yes.
- 5 MR. O'BRIEN: Where would I find it?
- 6 WITNESS ROSENFIELD: I'd have to refresh my
- 7 memory about what I said in what testimony to the State
- 8 Water Board.
- 9 But there's hearings about temperature
- 10 management and storage management, flow management in
- 11 2014 and 2015, several of them, before the State Water
- 12 Board where I provided that information and that
- 13 opinion.
- I also wrote the to, as I said, the admin --
- 15 the Regional Administrator of the National Marine
- 16 Fisheries Service, and the Director of California
- 17 Department of Fish and Wildlife -- and I forget who
- 18 else might have been included on that transmission --
- 19 identifying that the temperatures that were being
- 20 discussed -- I believe that was in year 2015 -- were
- 21 well above the standards that would be protective of
- 22 Chinook Salmon eggs based on the literature that the
- 23 State geographic extent of protection was also
- 24 extreme -- of extreme concern because the fish were
- 25 being limited to a tiny area where other disasters

1 might occur as a result of -- of temperature, and that

- 2 there are sublethal effects of exposure to the
- 3 temperatures that for eggs might turn up as mortality
- 4 for juveniles, and for juveniles might turn up as
- 5 mortality further downstream when they smoltify, so
- 6 that the effects of this were going to be disastrous
- 7 and wide reaching, and especially when two -- when it
- 8 occurs two years in a row and has two cohorts.
- 9 So I made these qualitative analyses quite
- 10 clear and tried to raise the alarm anywhere that I
- 11 could.
- MR. O'BRIEN: Well, in my view, there's a
- 13 difference between your opinions and your analysis.
- 14 And I'm really interested on your -- in your analysis.
- 15 And I guess I'm trying to understand -- I
- 16 wanted to look at the nature and extent of your
- 17 analysis, your qualitative analysis, of these issues.
- 18 Where would I go to find that?
- 19 WITNESS ROSENFIELD: I think my previous
- 20 answer explains that.
- I mean, we shouldn't confuse analysis with --
- 22 Quantitative analyses are very often qualitative and
- 23 cover -- cover the forest rather than getting lost in
- 24 the trees.
- 25 MR. O'BRIEN: So if I wanted to find --

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1 WITNESS ROSENFIELD: And -- And I had, as I
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- 2 stated, the quantitative analyses of the agencies that
- 3 are responsible for protecting these species to bolster
- 4 my confidence in my qualitative analyses.
- 5 MR. O'BRIEN: You mentioned a study by Martin,
- 6 et al.
- 7 WITNESS ROSENFIELD: That's correct.
- 8 MR. O'BRIEN: Are you familiar with the Martin
- 9 Model?
- 10 WITNESS ROSENFIELD: I'm familiar with the
- 11 model that they described in that paper.
- MR. O'BRIEN: And can you just briefly
- 13 describe what the Martin Model is.
- 14 WITNESS ROSENFIELD: The mathematics of it, I
- 15 won't describe.
- 16 But they -- Their purpose was to compare
- 17 estimated mortality based on laboratory studies of
- 18 temperature effects on Chinook Salmon, or controlled
- 19 studies in general, compare those to field observations
- 20 of egg larval survival.
- 21 And they found that the laboratory studies
- 22 overestimated survival, underestimated mortality,
- 23 significantly and were relatively insensitive to
- 24 increases in temperature, the laboratory studies.
- 25 Their model -- Their modeling much more

- 1 closely tracked actual field observations relating
- 2 temperature to survival; that their model performed
- 3 much, much better as would be expected because
- 4 temperature affects eggs, and anybody who's eaten an
- 5 egg knows that.
- 6 So their -- their model tracked actual field
- 7 data in the Central Valley, in particular, much better
- 8 than modeling of mortality based on simply laboratory
- 9 field studies.
- 10 MR. O'BRIEN: Is it your understanding that
- 11 the Martin Model is still under development?
- 12 WITNESS ROSENFIELD: I don't know the future
- 13 plans of -- of that model.
- MR. O'BRIEN: Are you aware that the Delta
- 15 Stewardship Council's independent review panel has
- 16 stated that the Martin models' predictions of survival
- 17 will have sizeable uncertainty?
- 18 WITNESS ROSENFIELD: I'm not aware of that
- 19 particular statement, no.
- 20 MR. O'BRIEN: Are you aware that the National
- 21 Marine Fisheries Service has taken the position that
- 22 appropriate use of the Martin Model, if any, is the
- 23 subject of ongoing agency deliberations as part of the
- 24 reinitiated consultation for the CVP?
- 25 WITNESS ROSENFIELD: I'm not aware of specific

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1 statements . . . of that sort.
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- 2 But I am -- You know, having reviewed the
- 3 Martin paper, their finding of temperature threshold
- 4 and --
- 5 MR. O'BRIEN: I think you answered my
- 6 question, sir.
- 7 WITNESS ROSENFIELD: Sure.
- 8 MR. O'BRIEN: Let's turn now to Page 24,
- 9 Line 12.
- 10 (Exhibit displayed on screen.)
- 11 MR. O'BRIEN: Dr. Rosenfield, in that portion
- 12 of your written testimony, you use the phrase
- 13 "population-level effect."
- 14 Do you see that?
- 15 WITNESS ROSENFIELD: (Examining document.)
- 16 I'm just reading the sentence.
- 17 And now I need to read a sentence or two
- 18 before it to get some context. Sorry.
- 19 MR. O'BRIEN: Sure.
- 20 WITNESS ROSENFIELD: (Examining document
- 21 further.)
- Okay.
- MR. O'BRIEN: How do you define the phrase
- 24 "population-level effect" as used in your testimony?
- 25 WITNESS ROSENFIELD: An effect that would be

- 1 relevant to the viability and/or overall productivity
- 2 of the species -- of the -- of the population that's
- 3 under discussion, in this case winter-run Chinook
- 4 Salmon.
- 5 MR. O'BRIEN: In effect, it would be relevant
- 6 to the viability.
- 7 I assume you mean relevant in the sense of a
- 8 negative effect on viability; is that fair?
- 9 WITNESS ROSENFIELD: Well, there can be
- 10 positive population-level effects as well.
- 11 MR. O'BRIEN: Okay. That's fair.
- 12 Would -- In your mind, would the issue of
- 13 genetic diversity be something you would look at to
- 14 determine whether a population-level effect has
- 15 occurred in a particular instance?
- 16 WITNESS ROSENFIELD: Can you be more specific?
- MR. O'BRIEN: Well, if you have a population
- 18 of fish, let's say, Chinook Salmon in the Upper
- 19 Sacramento River, in determining whether a particular
- 20 instance -- an effect -- let's just use temperature as
- 21 an example -- was population-level in magnitude, would
- 22 you want to consider the genetic diversity of the
- 23 remaining population?
- 24 WITNESS ROSENFIELD: Genetic diversity
- 25 would -- would be a consideration but far from the only

- 1 consideration.
- I think that, in my field, in the field of
- 3 conservation biology, there's often a weight given to
- 4 genetic diversity that supersedes the weight of other
- 5 factors that are important in determining viability
- 6 that's -- and that extra weight is, I believe,
- 7 unwarranted.
- 8 MR. O'BRIEN: That's your opinion?
- 9 WITNESS ROSENFIELD: Yes.
- 10 (Timer rings.)
- 11 MR. O'BRIEN: If you were going to go about
- 12 determining whether a particular effect was a
- 13 population-level effect -- and let's again use the
- 14 Chinook Salmon and the Upper Sacramento River as an
- 15 example -- what would you do? What would your analysis
- 16 look like?
- 17 WITNESS ROSENFIELD: Can you repeat that
- 18 question?
- 19 MR. O'BRIEN: Sure.
- 20 I'm just trying to get the practical aspects
- 21 of the analysis of whether particular effect on a
- 22 species is a population-level effect.
- 23 And I'm trying to get at the question of what
- 24 you as a Professional Biologist would do to determine
- 25 whether a population-level effect had occurred in a

- 1 particular instance.
- 2 WITNESS ROSENFIELD: Well, I would -- As I
- 3 said, I would look at factors other than genetic
- 4 diversity, in addition to genetic diversity perhaps,
- 5 but abundance, special distribution of the population,
- 6 the trend in the population, the trend in population
- 7 abundance, factors that -- that are deemed
- 8 reasonably -- could reasonably be expected to be
- 9 threats, survival and other parts of the life cycle,
- 10 and threats in those parts of the life cycle. Life
- 11 history diversity as somewhat distinct from genetic
- 12 diversity would also be a factor.
- MR. O'BRIEN: Have you performed an analysis
- 14 of the type you just described with respect to Chinook
- 15 Salmon in the Upper Sacramento River?
- 16 WITNESS ROSENFIELD: Yes.
- I mean, my -- It's a qualitative analysis
- 18 based on long years of studying winter-run Chinook
- 19 Salmon and the literature related to it.
- 20 MR. O'BRIEN: Is that analysis written down
- 21 anywhere?
- 22 WITNESS ROSENFIELD: I believe that parts of
- 23 it are written down in various places, including my
- 24 testimony.
- I've never written a manuscript on . . .

- I have to stop and see whether that's true.
- 2 (Examining document.)
- 3 I actually have written a manuscript on
- 4 population distinction in Sacramento River Salmonids
- 5 with respect to the -- their capacity to be listed as
- 6 an evolutionarily significant units.
- 7 That was a long time ago, so I don't remember
- 8 exactly how I addressed the viability of the fish at
- 9 that time.
- 10 But since that time, I haven't written
- 11 any . . . single piece focused just on winter-run
- 12 Chinook Salmon that analyzed all those threats.
- 13 But I'm constantly tracking the productivity
- 14 of the fish, their abundance, their special
- 15 distribution, their survival upstream, downstream, in
- 16 the ocean.
- 17 So I'm kind of constantly in the process of
- 18 analyzing these data and taking them in.
- 19 MR. O'BRIEN: But you have not attempted to
- 20 put all of your analysis of this population-level
- 21 effect issue into one document, whether that be a
- 22 memorandum, or a manuscript, or something else; is that
- 23 correct?
- 24 WITNESS ROSENFIELD: I mean, there's
- 25 significant writing about winter-run Chinook Salmon in

- 1 my 2010 TBI et al.'s --
- 2 MR. O'BRIEN: Excuse me, Dr. Rosenfield. That
- 3 was not my question.
- 4 The question --
- 5 WITNESS ROSENFIELD: I'm trying to answer your
- 6 question as to where I summarized it the most.
- 7 MR. O'BRIEN: And that's not my question,
- 8 either.
- 9 WITNESS ROSENFIELD: Okay.
- 10 MR. O'BRIEN: My question is whether this
- 11 qualitative analysis that you described of
- 12 population-level effect of winter-run Chinook Salmon
- 13 has been written down in any document, whether that be
- 14 a memorandum, a manuscript, a letter, testimony.
- Where would I go to find that analysis? And
- 16 if the answer is, it hasn't been written down, it's a
- 17 perfectly fine answer. I just want to know where --
- 18 WITNESS ROSENFIELD: The answer is it has been
- 19 written down in a distributed fashion across many
- 20 documents, not written as a linear narrative focused on
- 21 the topic that you're asking about.
- 22 MR. O'BRIEN: So it's never been written down
- 23 in one single document.
- 24 WITNESS ROSENFIELD: Not to my recollection,
- 25 no.

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1 CO-HEARING OFFICER DODUC: Mr. O'Brien, what
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- 2 additional line of questioning do you have and how much
- 3 time do you need?
- 4 MR. O'BRIEN: I have about three more
- 5 questions.
- 6 CO-HEARING OFFICER DODUC: All right. Go
- 7 ahead, then.
- 8 MR. O'BRIEN: If I could just have a minute.
- 9 I think Mr. O'Hanlon may have actually covered this.
- 10 He did. I'm finished.
- 11 Thank you.
- 12 CO-HEARING OFFICER DODUC: Thank you,
- 13 Mr. O'Brien.
- 14 Let's take a 15-minute break.
- We will return around 10:35-ish by that clock,
- 16 and then Mr. Bezerra will conduct his
- 17 cross-examination, and he estimated 60 minutes.
- 18 (Recess taken at 10:21 a.m.)
- 19 (Proceedings resumed at 10:35 a.m.:)
- 20 CO-HEARING OFFICER DODUC: All right. It is
- 21 10:35. We are back in session.
- Mr. Bezerra, since you requested 60 minutes,
- 23 please list the topics you intend to cover.
- MR. BEZERRA: Sure.
- 25 I plan to cover the effect of the WaterFix

1 Project on Delta turbidity; the issue of Delta flows in

- 2 relation to abundance of Delta fish; and
- 3 Dr. Rosenfield's proposed terms and conditions, a lot
- 4 of which I think has been covered by another so
- 5 hopefully I can slim that down.
- 6 CO-HEARING OFFICER DODUC: Are those the
- 7 three?
- 8 MR. BEZERRA: Yes.
- 9 CO-HEARING OFFICER DODUC: All right.
- 10 Actually, one thing before you begin, Mr. Bezerra.
- MR. BEZERRA: Sure.
- 12 CO-HEARING OFFICER DODUC: I'm told that
- 13 Miss Meserve is requesting time to cross on behalf of
- 14 Group 49.
- 15 I need clarification if that is in lieu of
- 16 Group 19 to which she requested yesterday or in
- 17 addition to and, if so, how much time.
- 18 All right. Someone please pass that along to
- 19 her if she's not watching right now.
- 20 With that, Mr. Bezerra, please begin.
- 21 MR. BEZERRA: Thank you very much.
- 22 CROSS-EXAMINATION BY
- 23 MR. BEZERRA: Dr. Rosenfield, it's good to see
- 24 at the hearing. I hope you're feeling -- at least
- 25 seems to be feeling somewhat better, so I'm glad to see

- 1 that.
- 2 WITNESS ROSENFIELD: Thanks a lot.
- 3 MR. BEZERRA: My name is Ryan Bezerra. I'm a
- 4 counsel for the Cities of Folsom and Roseville,
- 5 Sacramento Suburban Water District and San Juan Water
- 6 District here in the Sacramento region.
- 7 Before we get going, I have a request about --
- 8 for you.
- 9 You're obviously a very knowledgeable guy and
- 10 want to explain as much as you can.
- 11 I've learned through painful experience that
- 12 Hearing Chair Doduc expects me to be extremely
- 13 efficient in cross-examination.
- 14 So if you'd answer my question and then feel a
- 15 need to explain, if you could just say that and I can
- 16 decide, or perhaps you can come back to that on
- 17 redirect by your counsel. If we could try to proceed
- 18 that way.
- 19 WITNESS ROSENFIELD: I'll do my best to be as
- 20 quick as possible in everybody's best interest.
- 21 MR. BEZERRA: I appreciate that. Thank you.
- 22 Could we please pull up Dr. Rosenfield's
- 23 written testimony, Exhibit NRDC-58, and specifically
- 24 Page 37.
- 25 (Exhibit displayed on screen.)

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1 MR. BEZERRA: And, Dr. Rosenfield, do --
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- 2 Please scroll down to the paragraph that
- 3 begins on Line 15.
- 4 (Exhibit displayed on screen.)
- 5 MR. BEZERRA: Thank you.
- 6 Dr. Rosenfield, do you see that paragraph?
- 7 WITNESS ROSENFIELD: "The San Francisco
- 8 Estuary ecosystem"?
- 9 MR. BEZERRA: Right.
- 10 And in that paragraph, you recite certain
- 11 findings about how much California WaterFix might
- 12 affect turbidity in the Delta; correct?
- 13 WITNESS ROSENFIELD: That's correct.
- MR. BEZERRA: Now, preliminarily, on Lines 15
- 15 and 16, you seem to be saying that the San Francisco
- 16 Estuary suffers from a deficit of sediment and
- 17 turbidity due to previous gold mining.
- Is that what you meant to say?
- 19 WITNESS ROSENFIELD: No, the deficit's not due
- 20 to previous gold mining.
- There was a period when sediments were more
- 22 abundant as a result of gold mining activities
- 23 upstream.
- MR. BEZERRA: Okay. So what did you mean to
- 25 say in that sentence relative to gold mining?

- 1 WITNESS ROSENFIELD: That that flush of gold
- 2 mining sediments has -- appears to have moved through
- 3 the system, or at least that's the current belief.
- 4 MR. BEZERRA: Oh, okay. I'll come back to
- 5 that. Thank you very much.
- 6 Now, on Line 16, your reference to the
- 7 RDEIR/SDEIS.
- 8 What Project Alternative in that document are
- 9 you referencing here?
- 10 WITNESS ROSENFIELD: I really forget the
- 11 coding of the -- of the Project alternatives from that
- 12 far back. I want to say Alternative 4A although, you
- 13 know . . .
- MR. BEZERRA: Do you mean the Proposed
- 15 Project, three tunnels, 9,000 cfs --
- 16 WITNESS ROSENFIELD: Yes.
- 17 MR. BEZERRA: Okay. Thank you.
- Now, how -- how would you -- How are the
- 19 reductions in sediment supply calculated for purposes
- 20 of this paragraph?
- 21 WITNESS ROSENFIELD: I'm not aware of the
- 22 calculation methods.
- MR. BEZERRA: Okay. But you understand that
- 24 certain percentage reductions might occur.
- 25 WITNESS ROSENFIELD: That's correct.

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1 MR. BEZERRA: Okay. So what -- what is the
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- 2 percentage -- Percentage of what are you referencing
- 3 here?
- 4 WITNESS ROSENFIELD: I believe the documents
- 5 refer to a comparison between a No-Action Alternative
- 6 and a Project Alternative.
- 7 MR. BEZERRA: And would this be sediment
- 8 flowing in the Sacramento River or some other measure
- 9 of sediment in the Delta?
- 10 WITNESS ROSENFIELD: I believe it's in the
- 11 Delta as a result of reductions caused by Cal WaterFix.
- 12 MR. BEZERRA: So this would be reductions of
- 13 sediment supply to the entire Delta, is what you're
- 14 referencing here.
- 15 WITNESS ROSENFIELD: That's my understanding.
- MR. BEZERRA: Okay. Thank you.
- 17 Okay. If we could please scroll up to
- 18 Page 37, Line 11, in this document.
- 19 (Exhibit displayed on screen.)
- 20 MR. BEZERRA: And, Dr. Rosenfield, do you see
- 21 the sentence, Delta Smelt are believed to prefer
- 22 habitats with relatively high turbidity?
- I believe that's your --
- 24 WITNESS ROSENFIELD: I believe that's -- I
- 25 think that's Line 7, 8.

1 MR. BEZERRA: Oh, okay. Thank you very much.

- 2 Sorry.
- 3 WITNESS ROSENFIELD: Is that what you're
- 4 referring to?
- 5 MR. BEZERRA: Yes, that's what I'm referring
- 6 to.
- 7 Do you see that sentence? Obviously, you do.
- 8 But what does -- What do you mean by habitats
- 9 with relatively high turbidity?
- 10 WITNESS ROSENFIELD: Well, habitats that
- 11 are -- have higher turbidity or less opacity than other
- 12 habitats that the same organisms might occupy.
- MR. BEZERRA: Okay. So you're speaking as a
- 14 general matter here, not as particular parts of the
- 15 Delta.
- 16 Is that accurate?
- 17 WITNESS ROSENFIELD: Well, the sentence is --
- 18 is general.
- 19 MR. BEZERRA: Okay. Now, in the Delta, does
- 20 Delta Smelt abundance tend to be higher in years with
- 21 high turbidity relative to other years?
- 22 WITNESS ROSENFIELD: Can you repeat the
- 23 question?
- MR. BEZERRA: Sure.
- 25 Is Delta Smelt abundance, does it tend to be

1 higher in years with relatively high turbidity as

- 2 opposed to other years?
- 3 WITNESS ROSENFIELD: I believe there's a
- 4 correlation with turbidity, as well as other factors,
- 5 yeah.
- 6 MR. BEZERRA: Okay. And why are Delta Smelt
- 7 believed to prefer habitats with relatively high
- 8 turbidity?
- 9 WITNESS ROSENFIELD: The mechanism is not well
- 10 determined, so there's a bunch of hypotheses out
- 11 there -- behavioral, ecological, et cetera -- but I
- 12 don't think the cause is worked out or that it's
- 13 necessarily one cause.
- MR. BEZERRA: Okay. So what -- What are the
- 15 hypotheses for why Delta Smelt prefer relatively high
- 16 turbidity habitats?
- 17 WITNESS ROSENFIELD: Some of these are at
- 18 different levels of analyses so they're not necessarily
- 19 contradictory to each either.
- 20 But it may be that Delta Smelt seek out
- 21 high -- high turbidity environments or environments
- 22 where the water is more opaque, so that's a behavioral
- 23 thing.
- On an ecological level, it may be that they
- 25 are eaten -- that Delta Smelt are consumed in areas

- 1 where they're more visible to predators.
- 2 Going back to the first method, the choosing
- 3 environment, there's a level of analysis about why are
- 4 they choosing that environment, is that because there's
- 5 where their food items are, or that's where it's easier
- 6 for them to see and prey on their food items, or is it
- 7 that there is an awareness of predation risk and so
- 8 they go to seek out cover.
- 9 Again, there's multiple hypotheses at
- 10 different levels of -- You know, different researchers
- 11 would approach the question in different ways based on
- 12 the researcher's interest.
- MR. BEZERRA: Thank you.
- 14 Could we please scroll to Page 33 of this
- 15 document. Hopefully, it's Lines 8 through 9.
- 16 (Exhibit displayed on screen.)
- 17 MR. BEZERRA: And do you see the --
- 18 WITNESS ROSENFIELD: Eight through nine?
- 19 MR. BEZERRA: Eight through nine.
- Do you see the sentence, for example, that
- 21 (reading):
- ". . . Delta Smelt, Longfin Smelt are
- 23 believed to prefer relatively high
- 24 turbidity habitats."
- 25 WITNESS ROSENFIELD: Yes.

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1 MR. BEZERRA: And by "relatively high
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- 2 turbidity habitats" for Longfin Smelt, do you mean the
- 3 same things we just discussed for Delta Smelt?
- 4 WITNESS ROSENFIELD: Well, Longfin Smelt live
- 5 in the Delta proper for a much smaller part of their
- 6 life cycle than Delta Smelt do, so this is referring to
- 7 that part of the life cycle in the Delta.
- 8 MR. BEZERRA: Okay. Thank you.
- 9 And so why are Longfin Smelt believed to
- 10 prefer relatively high turbidity habitats?
- 11 WITNESS ROSENFIELD: The answer is the same as
- 12 for Delta Smelt.
- MR. BEZERRA: Okay. Thank you.
- 14 All right. Going back to Page 37 of this
- 15 document on --
- 16 WITNESS ROSENFIELD: I'm sorry.
- Just to clarify.
- 18 MR. BEZERRA: Sure.
- 19 WITNESS ROSENFIELD: It's not necessarily the
- 20 same reasons for Delta Smelt. It's that the multiple
- 21 hypotheses, various levels of analysis, no real
- 22 evidence to segregate one --
- MR. BEZERRA: Okay. So --
- 24 WITNESS ROSENFIELD: -- reason from another.
- 25 MR. BEZERRA: -- what are the multiple

- 1 hypotheses for Longfin Smelt?
- 2 WITNESS ROSENFIELD: To avoid predation, to
- 3 increase larval feeding success. Those are probably,
- 4 you know, the two major ones.
- 5 MR. BEZERRA: Thank you.
- 6 WITNESS ROSENFIELD: Yeah.
- 7 MR. BEZERRA: So -- Okay. So if we could
- 8 please go to Page 37.
- 9 WITNESS ROSENFIELD: Or another one, because
- 10 they get eaten in high water environment --
- 11 environments where there's high water clarity. So --
- MR. BEZERRA: Less turbid water.
- 13 WITNESS ROSENFIELD: Less turbid water, like a
- 14 hypothesis is that they may just disappear in less
- 15 turbid water, because they're more vulnerable --
- MR. BEZERRA: Thank you.
- 17 WITNESS ROSENFIELD: -- so you see them in
- 18 turbid water.
- 19 MR. BEZERRA: Thank you.
- Okay. So, on Line 10, there's a sentence
- 21 (reading):
- 22 "Increasing water clarity is
- 23 recognized as a significant impact on
- 24 Delta Smelt and other native fisheries in
- 25 the Delta."

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1 Do you see that . . . sentence?
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- WITNESS ROSENFIELD: What page again?
- 3 MR. BEZERRA: Page 37.
- 4 WITNESS ROSENFIELD: Oh, sorry.
- 5 The sentence at Line 10, "Increasing water
- 6 clarity is recognized"?
- 7 MR. BEZERRA: Correct.
- 8 WITNESS ROSENFIELD: Okay.
- 9 MR. BEZERRA: And you use the phrase "other
- 10 native fisheries."
- 11 What other fish are included in that
- 12 statement?
- 13 WITNESS ROSENFIELD: I have to refresh my
- 14 memory for a moment.
- 15 Chinook Salmon.
- MR. BEZERRA: Okay. Now --
- 17 WITNESS ROSENFIELD: For example, yeah.
- MR. BEZERRA: -- what do you mean when you say
- 19 that (reading):
- 20 "Increasing water clarity is
- 21 recognized as a significant impact
- on . . . native fisheries in the Delta."
- 23 WITNESS ROSENFIELD: I mean that various
- 24 researchers have indicated that water clarity --
- 25 increasing water clarity is related -- is associated or

1 correlated with declines in native fishes, so it's

- 2 believed to be of concern.
- 3 MR. BEZERRA: Okay. Thank you.
- 4 Now, in -- In your opinion, how would the
- 5 California WaterFix Project affect or result in that
- 6 kind of significant impact via turbidity effects?
- 7 WITNESS ROSENFIELD: You're asking me for the
- 8 mechanism by which Cal WaterFix would --
- 9 MR. BEZERRA: Well, I just want to understand
- 10 your statement here about that increasing water clarity
- 11 would have a significant impact on native fisheries.
- 12 How -- And how do you link that to the
- 13 California WaterFix Project?
- 14 WITNESS ROSENFIELD: So Cal WaterFix is
- 15 diverting water -- The North Delta diversions part of
- 16 the Cal WaterFix is diverting water from the Sacramento
- 17 River, which is a source of turbidity, a source of
- 18 suspended sediment, which is an element of turbidity.
- 19 And as it diverts water, it's diverting that
- 20 suspended sediment, so that's -- the suspended sediment
- 21 is not reaching the Delta, causing a reduction in
- 22 suspended sediments there.
- 23 MR. BEZERRA: And so your concern is that that
- 24 diversion of sediments from the Sacramento River,
- 25 again, would affect turbidity in the entire Delta.

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1 WITNESS ROSENFIELD: Yes. And that's the
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- 2 concern that I've read in other documents as well.
- 3 MR. BEZERRA: And that would affect multiple
- 4 native fish that use the Delta as its habitat; correct?
- 5 WITNESS ROSENFIELD: Yes. And it would --
- 6 That use the Delta habitat in their Delta life stage,
- 7 right.
- 8 It would also tend to benefit species that
- 9 prefer higher water clarity, which includes some of the
- 10 non-native invasive species that we're concerned about.
- MR. BEZERRA: Okay. Thank you.
- So, if we could please go to Page 43 of this
- 13 document, and specifically Line 3.
- 14 (Exhibit displayed on screen.)
- MR. BEZERRA: And this is your Proposed Term 3
- 16 about -- which states, "Turbidity: Limit Delta" --
- 17 Excuse me. (Reading):
- 18 "Turbidity: Limit WaterFix-induced
- 19 reduction of sediment inputs to the Delta
- 20 to less than 5 percent."
- 21 Why did you select 5 percent here?
- 22 WITNESS ROSENFIELD: It's a . . .
- 23 There's no analysis that says 5 percent is a
- 24 magic number.
- 25 The intent is -- of that requirement is to

- 1 recognize the effects of turbidity, recognize the
- 2 effects of Cal WaterFix on turbidity, and minimize
- 3 those effects to the extent -- maximum extent possible.
- 4 MR. BEZERRA: Okay. Minimize the effects on
- 5 turbidity throughout the Delta of the WaterFix Project.
- 6 WITNESS ROSENFIELD: Correct.
- 7 And in the -- Throughout the Delta and also in
- 8 habitats specifically below the North Delta diversion.
- 9 MR. BEZERRA: Thank you.
- 10 I'd like to pull up Exhibit BKS-268.
- 11 And I have a hard copy if you'd like that. It
- 12 should be pretty readable on the screen, but I can give
- 13 you a hard copy if you like.
- 14 WITNESS ROSENFIELD: Sure, I'll take a hard
- 15 copy.
- MR. BEZERRA: (Handing document to the
- 17 witness.)
- 18 (Exhibit displayed on screen.)
- 19 WITNESS ROSENFIELD: Did you mean to give me
- 20 two?
- 21 MR. BEZERRA: Yes. One's for Mr. Obegi for
- 22 his reading pleasure.
- 23 WITNESS ROSENFIELD: Okay.
- MR. BEZERRA: And this is a copy of a 2013
- 25 paper by Hestir et al. published in the journal Marine

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1 Geology. It's titled (reading):
 2
                  "A step decrease in sediment
             concentration in a highly modified tidal
 3
             river delta following the 1983 El Nigo
             floods."
 5
             Dr. Rosenfield, are you familiar with this
 6
 7
   paper?
             WITNESS ROSENFIELD: I don't believe I'm
 8
    familiar with this paper specifically. But some of the
 9
   author -- I'm familiar with some of the authors' names,
10
   so I've read others of their papers.
11
12
            MR. BEZERRA: Okay. Let's see what we can do
13
   this.
14
             If we can go to Page 308, which is . . .
15
             Just go to 308.
             (Exhibit displayed on screen.)
16
             MR. BEZERRA: Thank you. Miss Gaylon's on top
17
18
   of it.
19
             If we could go to the first paragraph under
   heading "4. Results."
20
21
             (Exhibit displayed on screen.)
22
             MR. BEZERRA: Do you see in this paragraph,
   it -- the authors discuss a (reading):
23
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". . . Step increase (sic) in TSS after

1983 in the upper estuary."

24

25

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1 WITNESS ROSENFIELD: Did you say -- Can you
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- 2 repeat the question?
- 3 MR. BEZERRA: Sure.
- 4 Do you see where the authors state (reading):
- 5 "There was a significant step
- 6 decrease in TSS after 1983 in the upper
- 7 estuary."
- 8 WITNESS ROSENFIELD: Yes.
- 9 MR. BEZERRA: Okay. Do you understand the
- 10 term "TSS" to be "total suspended solids"?
- 11 WITNESS ROSENFIELD: Without having read the
- 12 paper, that would be my assumption.
- MR. BEZERRA: Okay. Now, you said previously
- 14 that, in relation to gold mining, there was -- there
- 15 has been a washout of the gold mining debris?
- I think that's what you said earlier.
- 17 WITNESS ROSENFIELD: That's the hypothesis
- 18 that I understand from people who study the movement of
- 19 sediments through the rivers to the Delta.
- 20 MR. BEZERRA: Okay. This paragraph beginning,
- 21 "There was a significant step decrease," does that
- 22 paragraph reflect your understanding of the work on
- 23 this subject?
- 24 WITNESS ROSENFIELD: I -- I believe I've seen
- 25 other dates given for the significant step decrease

- 1 but, yes, it's my understanding that there was a
- 2 non-linear decrease in sediment delivered to the Delta
- 3 in relatively recent times.
- 4 MR. BEZERRA: Okay. And do you understand
- 5 that step decrease to be associated with El Nigo
- 6 events?
- 7 WITNESS ROSENFIELD: This paper is the -- is
- 8 referencing an El Nigo event I think other papers
- 9 are -- haven't . . .
- 10 I'm not aware of the widespread linkage of
- 11 that step decrease to El Niqo events, but to big water
- 12 years, that may or may not correspond to El Nigos.
- 13 MR. BEZERRA: Okay. So I just want to unpack
- 14 that a little bit.
- 15 So what -- what you're saying is, your -- you
- 16 do understand that, as a result of very wet water years
- 17 in recent times, there's been a step decrease in
- 18 sediment available in the Delta; correct?
- 19 WITNESS ROSENFIELD: I understand that that's
- 20 the hypothesis that -- that folks who work on this feel
- 21 confident in.
- MR. BEZERRA: Okay. And so that would
- 23 indicate that the California WaterFix Project would be
- 24 implemented in an environment where there already have
- 25 been step decreases in available sediment to the Delta;

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1 correct?
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- WITNESS ROSENFIELD: That's correct.
- 3 MR. BEZERRA: And so California WaterFix would
- 4 be implemented in an environment with reduced turbidity
- 5 relative to historical periods; correct?
- 6 WITNESS ROSENFIELD: Yeah.
- 7 Turbidity now is lower than it has been in --
- 8 in the past when we measured -- in the recent past,
- 9 meaning the period where we measured that.
- 10 So, yes, Cal WaterFix would be implemented in
- 11 an environment where -- where that's true.
- MR. BEZERRA: Okay. Thank you.
- Okay. I'd like to go to Page 24, Lines 25 to
- 14 27, in your testimony, NRDC-58.
- 15 (Exhibit displayed on screen.)
- MR. BEZERRA: Okay. And there, you -- you
- 17 describe a strong --
- 18 WITNESS ROSENFIELD: What page? I'm sorry.
- 19 MR. BEZERRA: I'm sorry. Lines 25 through 27
- 20 on Page 24.
- 21 WITNESS ROSENFIELD: Yes.
- MR. BEZERRA: And there, you describe a
- 23 (reading):
- ". . . Strong, significant, and
- 25 persistent influence of winter-spring

- 1 Delta outflow on abundance of Longfin
- 2 Smelt in the subsequent fall . . . "
- 3 Correct?
- 4 WITNESS ROSENFIELD: Yes.
- 5 MR. BEZERRA: And in making that statement,
- 6 are you -- you're relying on relative Abundance Index
- 7 generated from Department of Fish and Wildlife's Fall
- 8 Midwater Trawl; correct?
- 9 WITNESS ROSENFIELD: The Fall Midwater Trawl
- 10 and to the bait of two different fishing gears deployed
- 11 by the IEP Program's Bay Study Program --
- MR. BEZERRA: Okay. Thank you.
- 13 WITNESS ROSENFIELD: -- which shows some more
- 14 patterns.
- 15 MR. BEZERRA: It's -- The Fall Midwater Trawl
- 16 is a calculated value; correct?
- 17 WITNESS ROSENFIELD: The Fall Midwater Trawl
- 18 Index for Longfin Smelt abundance is a calculated
- 19 value, yes.
- 20 MR. BEZERRA: It's not a -- It's not an
- 21 accumulation of the raw sampling data. It's calculated
- 22 from the raw sampling data.
- 23 WITNESS ROSENFIELD: Right, following
- 24 ecological best practices.
- MR. BEZERRA: Okay. And in calculating an

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1 index, the Department applies certain weighting factors
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- 2 to the trawl's raw sampling data; correct?
- 3 WITNESS ROSENFIELD: That's my understanding.
- 4 MR. BEZERRA: Okay. Could we please pull up
- 5 Exhibit BKS-263.
- 6 (Exhibit displayed on screen.)
- 7 MR. BEZERRA: Which is a 2008 paper by Newman.
- 8 And, again, I have a paper copy if you'd like
- 9 it.
- 10 WITNESS ROSENFIELD: Sure.
- MR. BEZERRA: (Handing document to the
- 12 witness.)
- 13 And could we please go to Page 3 of this
- 14 document.
- 15 (Exhibit displayed on screen.)
- 16 MR. BEZERRA: And can we scroll down, please.
- 17 (Exhibit displayed on screen.)
- 18 MR. BEZERRA: I apologize. It's -- It -- It's
- 19 the fourth .pdf page.
- 20 (Exhibit displayed on screen.)
- MR. BEZERRA: There we go.
- Dr. Rosenfield, do you see the map here in the
- 23 document?
- 24 WITNESS ROSENFIELD: I do.
- 25 MR. BEZERRA: Do you understand that the

1 California Department of Fish and Wildlife uses certain

- 2 areas within the Delta in accumulating its raw data for
- 3 the Trawl Index?
- 4 WITNESS ROSENFIELD: The . . . The areas are
- 5 used . . .
- 6 My understanding is that the areas are used to
- 7 calculate a mean catch per effort within the area and
- 8 then expand by an area or a volume weighting.
- 9 MR. BEZERRA: And the Department weights the
- 10 catch in certain areas in calculating the Abundance
- 11 Index; correct?
- 12 WITNESS ROSENFIELD: Correct.
- MR. BEZERRA: Okay. Does -- How -- How does
- 14 the Department weight those areas?
- 15 WITNESS ROSENFIELD: I'm not familiar with
- 16 their exact weightings.
- 17 MR. BEZERRA: Okay. Do you know whether those
- 18 weightings vary from year to year?
- 19 WITNESS ROSENFIELD: I don't believe they do.
- 20 MR. BEZERRA: Do you know if they vary
- 21 depending on how much fish are caught in given areas?
- 22 WITNESS ROSENFIELD: No, that wouldn't . . .
- 23 That wouldn't -- That doesn't sound right.
- MR. BEZERRA: Do you know whether they're
- 25 weighted according to an assumed volume of water in

- 1 those areas?
- 2 WITNESS ROSENFIELD: I'm not familiar with
- 3 exactly how they do it for the Fall Midwater Trawl.
- 4 For the Bay Study, there's a different but
- 5 similar . . . stratification and there, I believe, it
- 6 is by volume of water.
- 7 But I'm not sure for the Fall Midwater Trawl
- 8 whether it's volume or area or some other factor.
- 9 MR. BEZERRA: Do you know for the Fall
- 10 Midwater Trawl whether or not the Department of Fish
- 11 and Wildlife catches fish in what it calls non-index
- 12 areas?
- 13 WITNESS ROSENFIELD: I believe that's true.
- MR. BEZERRA: And those non-index areas are
- 15 not used in count -- in calculating the Abundance
- 16 Index; correct?
- 17 WITNESS ROSENFIELD: That's correct.
- 18 MR. BEZERRA: The trawl does not capture
- 19 Longfin Smelt at a constant rate; correct?
- 20 WITNESS ROSENFIELD: Can you define "constant
- 21 rate"?
- MR. BEZERRA: It doesn't capture certain
- 23 amounts -- certain amounts of fish according to volumes
- 24 of water; correct? It varies. There's no constant
- 25 rate of catch per amount of water sampled.

1 WITNESS ROSENFIELD: That's why they're doing

- 2 the sampling --
- 3 MR. BEZERRA: Okay.
- 4 WITNESS ROSENFIELD: -- yes.
- 5 MR. BEZERRA: And, do you know: Does CDFW
- 6 attempt to apply any correction factors for the
- 7 efficiency of the trawl in catching Longfin Smelt in
- 8 calculating the Abundance Index?
- 9 WITNESS ROSENFIELD: Can you repeat that
- 10 question?
- MR. BEZERRA: Sure.
- 12 The Department does not apply any correction
- 13 factors to the raw sampling data to account for the
- 14 trawl's efficiency in catching Longfin Smelt when it
- 15 calculates the Abundance Index; correct?
- 16 WITNESS ROSENFIELD: I'm not familiar --
- 17 familiar with any -- with the correction factors that
- 18 they use or don't use.
- 19 I know that Mr. Randy Baxter at California
- 20 Department of Fish and Wildlife is very concerned
- 21 about -- generally very concerned about making sure
- 22 that gear fishes is incorporated into estimates, but
- 23 I'm not sure how it applies to the Fall Midwater Trawl,
- 24 if at all.
- 25 MR. BEZERRA: Okay. Thank you.

```
1 I'd like to go to BKS Exhibit 267.
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- 2 And, again, I'll give you a copy of it.
- 3 WITNESS ROSENFIELD: So many gifts.
- 4 (Exhibit displayed on screen.)
- 5 MR. BEZERRA: This is a 2017 paper by Mahardja
- 6 that you cited in your testimony; correct?
- 7 WITNESS ROSENFIELD: (Examining document.)
- I need to refresh my memory here.
- 9 MR. BEZERRA: Sure.
- 10 And if we could -- We can bring up the
- 11 testimony; I can point out the reference, if you like.
- 12 (Exhibit displayed on screen.)
- 13 WITNESS ROSENFIELD: Yeah, that's --
- MR. BEZERRA: Okay. If we could go to
- 15 Page 37, Line 7 --
- 16 (Exhibit displayed on screen.)
- 17 MR. BEZERRA: -- in NRDC-58.
- 18 WITNESS ROSENFIELD: Page?
- 19 MR. BEZERRA: 37, Line 7.
- 20 WITNESS ROSENFIELD: 37, Line 7.
- 21 (Examining document.)
- 22 WITNESS ROSENFIELD: I just want to clarify
- 23 because I may have been looking at an early version of
- 24 this paper, but I want to make sure that I cited the
- 25 right -- the right paper by Mahardja.

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1 I believe this is it, yes.
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- 2 MR. BEZERRA: Okay. Thank you.
- 3 If we could please go to Page 495 in the
- 4 paper, which is .pdf Page 8.
- 5 (Exhibit displayed on screen.)
- 6 MR. BEZERRA: And under the heading "4
- 7 Discussion, " the first sentence states (reading):
- 8 "Overlooking imperfect detection in
- 9 ecological monitoring can result in
- 10 biased estimation of species abundance
- 11 and distribution."
- Do you see that sentence?
- 13 WITNESS ROSENFIELD: I see the sentence, yes.
- MR. BEZERRA: Do you agree with that
- 15 statement?
- 16 THE WITNESS: (Examining document.)
- I think it's a very general statement that --
- 18 that could be subject to misinterpretation, so can I
- 19 explain to you what I --
- 20 MR. BEZERRA: Sure.
- 21 WITNESS ROSENFIELD: -- take it to mean?
- I mean, imperfect detection is a
- 23 characteristic of ecological monitoring. There's
- 24 not -- I don't know of perfect detection in most
- 25 ecological systems based on monitoring.

- 1 So, could that result in biased estimation?
- 2 Yes, it could result in biased estimation, but only if
- 3 the imperfect detection is biased in a way that's not
- 4 accounted for.
- 5 And, furthermore, if the bias is always there
- 6 to the same extent, but the sampling is being used in
- 7 the same way over a long period of time, then even
- 8 though there's a bias, if you're using it -- using the
- 9 Monitoring Index in a rel -- in a relative fashion,
- 10 then it -- it somewhat mitigates for the -- for the
- 11 bias.
- 12 MR. BEZERRA: What are you understanding -- I
- 13 think you used the phrase "overlooking imperfect
- 14 detection."
- What does that mean to you?
- 16 WITNESS ROSENFIELD: I mean, again, it's a --
- 17 it's a very general statement. It's like, you know,
- 18 overlooking not eating your breakfast can result in
- 19 health problems. Yes, potentially, but not
- 20 necessarily.
- 21 So I don't want it to be, you know . . .
- 22 If one is aware of imperfect detection but
- 23 continues to do the ecological monitoring in certain
- 24 ways, correcting for the imperfect detection, or
- 25 treating the data in the same way rigorously throughout

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1 time, then there are still uses for the monitoring.
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- 2 MR. BEZERRA: Okay. Thank you.
- Now, do you see the next sentence in the paper
- 4 (reading):
- 5 "Prior to this study, SFE fisheries
- 6 managers have had minimal quantitative
- 7 information on the role of imperfect
- 8 detection in their long-term monitoring
- 9 programmes."
- 10 Do you understand that the term "SFE" refers
- 11 to the San Francisco Estuary?
- 12 WITNESS ROSENFIELD: That would be assumption,
- 13 yes.
- 14 MR. BEZERRA: And do you agree with the
- 15 statement in this sentence that before (reading):
- ". . . This study, fisheries managers
- 17 have had minimal quantitive information
- on the role of imperfect detection
- in . . . long-term monitoring
- 20 programmes."
- 21 WITNESS ROSENFIELD: I think that might be
- 22 overstating the case.
- 23 MR. BEZERRA: How much information do you --
- 24 WITNESS ROSENFIELD: This paper provides
- 25 information but, you know, "minimal" is a term that's

1 in the eyes of the -- of the beholder and, in this

- 2 case, in the eyes of the author to some extent.
- 3 So it's good to say that you're making a
- 4 contribution -- they are -- but I wouldn't want
- 5 "minimal" to be misread as "none."
- 6 MR. BEZERRA: Okay. To the best of your
- 7 knowledge, has the Department of Fish and Wildlife
- 8 attempted to account for the Fall Midwater Trawl's
- 9 imperfect detection of Longfin Smelt in calculating
- 10 that trawl's Abundance Index?
- 11 WITNESS ROSENFIELD: Can you repeat that
- 12 question?
- MR. BEZERRA: Sure.
- 14 To the best of your knowledge, has the
- 15 Department of Fish and Wildlife attempted to account
- 16 for the Fall Midwater Trawl's imperfect detection of
- 17 Longfin Smelt in calculating the trawl's Abundance
- 18 Index?
- 19 WITNESS ROSENFIELD: The trends of the Fall
- 20 Midwater Trawl Abundance Index -- which is only an
- 21 index, not a platinary opinion, that's to say it's not
- 22 a population estimate -- are very well supported by
- 23 trends in other sampling programs. So I --
- MR. BEZERRA: That wasn't my question.
- 25 WITNESS ROSENFIELD: I'm not aware of the

- 1 exact precautions or discussions that they have
- 2 internally about how to correct for imperfect
- 3 detection, but I would say that the patterns detected
- 4 in the Fall Midwater Trawl are supported very strongly
- 5 by patterns in other trawls with different methodology.
- 6 MR. BEZERRA: Okay. And that -- that wasn't
- 7 my question.
- 8 My question was, to the best of your
- 9 knowledge, has the Department of Fish and Wildlife
- 10 attempted to account for the Fall Midwater Trawl's
- 11 imperfect detection of Longfin Smelt in calculating
- 12 that trawl's Abundance Index?
- 13 WITNESS ROSENFIELD: Right. And you used the
- 14 word "account for," and my answer regarding other
- 15 sampling programs is one way in which they would
- 16 account for any problem with a certain sampling
- 17 program.
- 18 Is it -- Is it matched by -- Are other
- 19 sampling programs using other methods finding the same
- 20 pattern?
- 21 So I was trying to address your question.
- MR. BEZERRA: Okay.
- 23 WITNESS ROSENFIELD: But if I take your
- 24 question as I think you mean it, to mean about the Fall
- 25 Midwater Trawl, what discussions have there been, I'm

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1 not aware of the discussions.
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- 2 MR. BEZERRA: Okay. Thank you.
- 3 Going back to your testimony, NRDC-58,
- 4 Page 24, Lines 25 to 27.
- 5 (Exhibit displayed on screen.)
- 6 WITNESS ROSENFIELD: Page 24?
- 7 MR. BEZERRA: 24, Lines 25 through 27.
- 8 WITNESS ROSENFIELD: Got it.
- 9 (Examining document.)
- 10 MR. BEZERRA: This statement is based on a
- 11 statistical analysis of a Fall Midwater Trawl's
- 12 Abundance Index relative to flows; correct?
- 13 WITNESS ROSENFIELD: Again, it's -- it's not
- 14 necessarily specific to the Fall Midwater Trawl. The
- 15 Fall Midwater Trawl is one of the indices that's used,
- 16 but various papers that are cited at the end of that
- 17 sentence also look at other sampling programs.
- 18 MR. BEZERRA: Okay. But your statement here
- 19 is based, at least in part, on a statistical analysis
- 20 of the Fall Midwater Trawl Index --
- 21 WITNESS ROSENFIELD: Yes.
- 22 MR. BEZERRA: -- for Longfin Smelt.
- 23 WITNESS ROSENFIELD: In part, yes.
- MR. BEZERRA: Okay. Thank you.
- Okay. I'd like to go to the 2016 paper you

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1 coauthored with Matthew Nobriga, which is Exhibit
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- 2 NRDC-36.
- 3 (Exhibit displayed on screen.)
- 4 MR. BEZERRA: And do you recognize this as
- 5 your paper?
- 6 WITNESS ROSENFIELD: Yes, I do.
- 7 MR. BEZERRA: Could we please go to Page 55,
- 8 which is Page 15 on the .pdf.
- 9 (Exhibit displayed on screen.)
- 10 MR. BEZERRA: And could we scroll down to pick
- 11 up -- There's an incomplete paragraph just above the
- 12 heading, "Implications for Juvenile Survival."
- Do you see that sentence?
- 14 WITNESS ROSENFIELD: Yes.
- MR. BEZERRA: That paragraph. Excuse me.
- In that paragraph, there's a sentence that
- 17 says (reading):
- 18 "Improvements in the scientific
- 19 understanding of when freshwater flow
- 20 modulates Longfin . . . production may
- 21 help to reveal the flow-related
- 22 mechanisms at work and the area where
- those mechanisms function."
- Do you see that sentence?
- 25 WITNESS ROSENFIELD: Yes, I do.

- 1 MR. BEZERRA: That sentence indicates that
- 2 there has been no scientific determination about the
- 3 biological factors driving any statistical correlation
- 4 between Delta outflows and Longfin Abundance Indices;
- 5 correct?
- 6 WITNESS ROSENFIELD: I'm sorry. Can you
- 7 repeat that question?
- 8 MR. BEZERRA: Sure. I apologize. It was kind
- 9 of long.
- 10 That sentence indicates there has been no
- 11 scientific determination about the biological factors
- 12 driving any statistical correlation between Delta
- 13 outflows and Longfin Abundance Indices; correct?
- 14 WITNESS ROSENFIELD: I'm sorry. I need you to
- 15 repeat the first half of that --
- MR. BEZERRA: Sure.
- 17 WITNESS ROSENFIELD: -- the first quarter of
- 18 that --
- 19 MR. BEZERRA: Yeah.
- 20 WITNESS ROSENFIELD: -- because that's where
- 21 the keywords are.
- 22 MR. BEZERRA: That sentence indicates there
- 23 has been no scientific determination about the
- 24 biological factors driving any statistical correlation
- 25 between Delta outflows and Longfin Abundance Indices;

- 1 correct?
- 2 WITNESS ROSENFIELD: If the operative word is
- 3 "determination," meaning resolution of all the various
- 4 hypotheses that might support the mechanistic link,
- 5 then, no, there's been no scientific consensus on what
- 6 the mechanism is.
- 7 But that --
- 8 MR. BEZERRA: Okay. I appreciate that.
- 9 WITNESS ROSENFIELD: Okay.
- 10 MR. BEZERRA: And you stated yesterday that
- 11 Kimmerer has spent years attempting to determine that
- 12 mechanism; correct?
- 13 WITNESS ROSENFIELD: I don't want to imply
- 14 that Dr. Kimmerer is ineffective in his work.
- MR. BEZERRA: No, I understand.
- 16 WITNESS ROSENFIELD: He's been methodically
- 17 going through a list of mechanisms that he proposed in
- 18 2002, doing his best to find either support or
- 19 eliminate hypotheses, which is a good scientific
- 20 practice.
- MR. BEZERRA: He has reached no particular
- 22 conclusion about any particular biological factor
- 23 there; correct?
- 24 WITNESS ROSENFIELD: I wouldn't state what
- 25 Mr. Kimmerer's -- Dr. Kimmerer's conclusions are.

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1 MR. BEZERRA: Okay.
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- WITNESS ROSENFIELD: I mean, in conversation,
- 3 he's told me what he thinks --
- 4 MR. BEZERRA: Okay. Thank you very much.
- 5 WITNESS ROSENFIELD: -- was happening, yeah.
- 6 MR. BEZERRA: In your testimony, when you say
- 7 that the correlation between winter/spring outflows and
- 8 relative Longfin Smelt abundance is significant, you
- 9 mean that's a statistically significant relationship;
- 10 correct?
- 11 WITNESS ROSENFIELD: That's correct.
- MR. BEZERRA: Okay. It -- It's possible for
- 13 more than one environmental factor to have a
- 14 statistically significant relationship with a fish
- 15 species abundance; correct?
- 16 WITNESS ROSENFIELD: I'm not sure I understand
- 17 your question.
- 18 MR. BEZERRA: Sure. Okay.
- 19 It -- In -- In the case -- Let's go back to
- 20 your testimony, Exhibit NRDC-58, Page 24.
- 21 (Exhibit displayed on screen.)
- MR. BEZERRA: There we go.
- 23 On Lines 25 through 27, you refer to a
- 24 (reading):
- "... Significant . . . influence of

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winter-spring . . . outflow on abundance
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- of Longfin Smelt . . . "
- 3 Correct?
- 4 WITNESS ROSENFIELD: Correct.
- 5 MR. BEZERRA: And what you mean by
- 6 "significant" there is, there's a statistically
- 7 significant relationship between outflow there and
- 8 Longfin abundance; correct?
- 9 WITNESS ROSENFIELD: Correct.
- 10 MR. BEZERRA: Okay. It is possible for other
- 11 environmental factors to also have a statistically
- 12 significant relationship on Longfin abundance; correct?
- 13 WITNESS ROSENFIELD: It is possible, correct.
- MR. BEZERRA: Okay. Do you know whether there
- 15 are any other environmental variables operating in the
- 16 Delta that also have that sort of statistical --
- 17 statistically significant relationship?
- 18 WITNESS ROSENFIELD: I know that a variety of
- 19 papers have scanned for . . . correlations between
- 20 different variables and Longfin Smelt abundance.
- 21 Thompson, et al., in 2010 comes to mind. And
- 22 they found a strong effect of spring X2, which is very
- 23 similar to spring flow. They also found a water
- 24 clarity effect but then they, in their analysis, found
- 25 that the water clarity effect was weak overall for

1 Longfin Smelt, so significant but not having a strong

- 2 effect population.
- 3 Similarly, Nobriga and Rosenfield -- myself --
- 4 in our 2016 paper, scanned for the effects of water
- 5 clarity and didn't find -- it didn't come up as a
- 6 significant variable in our model.
- 7 But, again, Longfin Smelt are using the Delta
- 8 for a particular life stage and then moving out of the
- 9 Delta.
- 10 So the effects of turbidity in the Delta, you
- 11 have to get very spe -- you'd have to look at their
- 12 success in the Delta to understand the effect of
- 13 turbidity on that species in the Delta. It may be
- 14 difficult to detect.
- MR. BEZERRA: And just for clarity: What is
- 16 the life stage of Longfin that is using the Delta as
- 17 habitat?
- 18 WITNESS ROSENFIELD: Well, depending on
- 19 outflow conditions, they will move into the Delta as
- 20 spawning adults to deposit their eggs, so -- spawning
- 21 adults' eggs, and the very early larval life stages.
- MR. BEZERRA: So Delta -- turbidity in the
- 23 Delta could affect Longfin spawning as well as larva;
- 24 correct?
- 25 WITNESS ROSENFIELD: Those are possibilities,

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1 yes.
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- 2 MR. BEZERRA: Okay. Thank you.
- 3 Okay. And could we please go back to -- on
- 4 your 2016 paper, NRDC-36, and I'd like to Page 50,
- 5 which is Page 8 of the .pdf.
- 6 (Exhibit displayed on screen.)
- 7 MR. BEZERRA: Specifically, the first full
- 8 paragraph in the left-hand column.
- 9 (Exhibit displayed on screen.)
- 10 MR. BEZERRA: Do you see that paragraph?
- 11 WITNESS ROSENFIELD: The one that begins with
- 12 "We summarized the Delta outflow"?
- MR. BEZERRA: Correct.
- 14 WITNESS ROSENFIELD: Yes.
- MR. BEZERRA: And there's a sentence
- 16 (reading):
- 17 "We used PCA because sequential
- 18 monthly means of flow and water quality
- 19 variables can be closely correlated due
- 20 to . . . seasonal climate and high
- 21 year-to-year variation in precipitation."
- Do you see that?
- 23 WITNESS ROSENFIELD: Yes.
- MR. BEZERRA: Okay. And one of the referenced
- 25 water quality variables is water transparency; correct?

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1 WITNESS ROSENFIELD: I'm just looking again.
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- 2 (Examining document.)
- 3 WITNESS ROSENFIELD: Yes.
- 4 MR. BEZERRA: And water transparency is
- 5 related to turbidity. It's the opposite of turbidity;
- 6 correct?
- 7 WITNESS ROSENFIELD: They're inversely
- 8 related, yes.
- 9 MR. BEZERRA: Okay. So just in my attorney
- 10 brain, when turbidity declines, water transparency
- 11 increases, in general terms; correct?
- 12 WITNESS ROSENFIELD: It depends on the source
- 13 of the turbidity but, in general, yes.
- MR. BEZERRA: Okay. Thank you.
- So, in the sentence I quoted about PCA,
- 16 you're -- you state that water transparency closely --
- 17 can closely correlate with flow; correct?
- 18 WITNESS ROSENFIELD: Yes.
- 19 MR. BEZERRA: And what do you mean by that?
- 20 WITNESS ROSENFIELD: I mean that water --
- 21 flowing water is the mechanism by which suspended
- 22 sediment, in particular, but other forms of suspended
- 23 solids are suspended in the water column.
- 24 So river flows would be related to turbidity
- 25 because rivers carry turbidity based on the amount of

- 1 flow and the rate of flow, as well as the landscape
- 2 that they're flowing through, but also tidal action and
- 3 wind action, all of which are meted through the water.
- 4 MR. BEZERRA: And PCA is a statistical
- 5 technique known as Principal Components Analysis;
- 6 correct?
- 7 WITNESS ROSENFIELD: That's correct.
- 8 MR. BEZERRA: Okay. Can you explain how that
- 9 works?
- 10 WITNESS ROSENFIELD: (Laughing.)
- 11 How long do you have?
- MR. BEZERRA: Well, let -- let me go back.
- 13 That's a little broad.
- 14 PCA is a statistical technique to simplify
- 15 simplify large amounts of data; correct?
- 16 WITNESS ROSENFIELD: PCA characterizes the
- 17 variance in data so it reorients the axes if you
- 18 plotted variables on different axes, and you can have
- 19 more than two, more than three axes here, so it gets
- 20 hard to conceptualize.
- 21 But it will take the cloud of data on those
- 22 multiple axes and orient them so that they're running
- 23 along the -- the first principal component will run
- 24 along the -- the most variation in that cloud, the
- 25 greatest spread.

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1 The next axis will be orthogonal to that,
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- 2 meaning perpendicular, and go through the next most
- 3 variable part of the data, et cetera, et cetera.
- 4 So it's characterizing a group of data based
- 5 on the greatest variability in those data.
- 6 MR. BEZERRA: And you used that technique in
- 7 this case -- I believe it states -- because it's --
- 8 there's a lot of covariation between flows and
- 9 turbidity; correct?
- 10 WITNESS ROSENFIELD: Correct.
- 11 MR. BEZERRA: So you were using PCA to try to
- 12 tease out flows and turbidity as separate variables.
- 13 Is that accurate?
- 14 WITNESS ROSENFIELD: I'm trying to understand
- 15 the . . .
- 16 Can you rephrase your question?
- 17 MR. BEZERRA: Yeah.
- 18 Actually, why don't we refer back to your
- 19 paper there. There's a sentence there. It states
- 20 (reading):
- 21 "This covariation makes it difficult
- 22 to determine the averaging periods that
- 23 best reflect the mechanistic linkages
- 24 between environmental conditions and
- 25 Longfin Smelt production."

1 And you're referring to covariation of flows

- 2 and water transparency; correct?
- 3 WITNESS ROSENFIELD: Covariation of flows and
- 4 flows, so flows in one month and the next month --
- 5 MR. BEZERRA: Okay.
- 6 WITNESS ROSENFIELD: -- as well as covariation
- 7 between flows and turbidity.
- 8 MR. BEZERRA: So how did you apply PCWA (sic)
- 9 to --
- 10 WITNESS ROSENFIELD: PCA.
- MR. BEZERRA: I'm sorry.
- 12 How did you use PCA to separate out the flow
- 13 variable versus the water transparency variable in this
- 14 analysis.
- 15 WITNESS ROSENFIELD: Well, PCA actually
- 16 doesn't separate them out the variables. It merges
- 17 them into a single variable -- a single ax -- a new
- 18 variable that is characterized by the axis running
- 19 through the greatest -- like an X-Axis, Y-Axis --
- 20 running through the greatest amount of variation in the
- 21 data. So it actually produces a synthetic variable
- 22 that that is "this is the where the greatest variation
- 23 lies." That's the . . .
- MR. BEZERRA: And for purposes of this paper,
- 25 you produced a synthetic variable for outflow and a

1 synthetic variable for water transparency; correct?

- 2 WITNESS ROSENFIELD: Correct.
- 3 MR. BEZERRA: In the raw data, those flows and
- 4 transparency have -- are closely correlated?
- 5 WITNESS ROSENFIELD: There -- There are
- 6 correlations.
- 7 MR. BEZERRA: Okay. But for purposes of your
- 8 analysis, you separated them out as synthetic
- 9 variables.
- 10 WITNESS ROSENFIELD: We characterized the
- 11 turbidity and flows as principal components so as not
- 12 to choose a particular month, for instance, for flows,
- 13 in which flows are offered as more important than other
- 14 months.
- 15 MR. BEZERRA: Okay. Sorry to take you down
- 16 that rabbit hole. We'll pull back out.
- 17 So if we could go to Page --
- 18 WITNESS ROSENFIELD: You have my mind thinking
- 19 of clouds and axes running through that.
- MR. BEZERRA: If we could go to Page 49 of
- 21 this paper, which is .pdf Page 7.
- 22 (Exhibit displayed on screen.)
- 23 MR. BEZERRA: This table states the variables
- 24 you calculated for each year -- correct? -- as a result
- 25 of that PCA analysis for outflows --

- 1 WITNESS ROSENFIELD: Correct.
- 2 MR. BEZERRA: -- and transparencies.
- 3 WITNESS ROSENFIELD: That's correct.
- 4 MR. BEZERRA: Okay. So --
- 5 WITNESS ROSENFIELD: And I -- I guess I should
- 6 clarify that. Something I said may have been misstated
- 7 or have been -- or may be misinterpreted.
- 8 The synthetic variables are water transparency
- 9 variables synthesized into one variable, PC1,
- 10 temperature variable separate from water temperature
- 11 synthesized into one.
- 12 So it's not teasing apart those variables.
- 13 It's keeping -- We kept those categories of variables
- 14 separately but produced synthetic variables within
- 15 those categories.
- MR. BEZERRA: And just for clarity on this
- 17 table, too, that column labeled "FMWT Index," that's
- 18 the Fall Midwater Trawl Abundance Index; correct?
- 19 WITNESS ROSENFIELD: That's correct.
- 20 MR. BEZERRA: And "Bay Age-0 Index" is from a
- 21 different trawl; correct? And that's --
- 22 WITNESS ROSENFIELD: It's from -- It's
- 23 actually a combination of two different trawls.
- MR. BEZERRA: Okay.
- 25 WITNESS ROSENFIELD: Yes.

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1 MR. BEZERRA: And "Bay Age-2" is similarly a
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- 2 combination of other trawls?
- 3 WITNESS ROSENFIELD: Correct.
- 4 MR. BEZERRA: And those are Abundance Indices.
- 5 WITNESS ROSENFIELD: Correct.
- 6 MR. BEZERRA: Okay. So, for Delta outflow and
- 7 water transparency, what does the number in those
- 8 columns for each of those variables actually indicate?
- 9 WITNESS ROSENFIELD: It's a unitless score
- 10 that's reflective of where you would be on the
- 11 Principal Component 1 axis. So, best to think of them
- 12 as relative.
- MR. BEZERRA: And so, for outflow, that
- 14 synthetic variable is then what you used to do a
- 15 statistical analysis relative to fish Abundance
- 16 Indices; correct?
- 17 WITNESS ROSENFIELD: Correct.
- 18 MR. BEZERRA: Okay. And, similarly, for water
- 19 transparency, you used the same sort of calculation.
- 20 WITNESS ROSENFIELD: Correct.
- 21 MR. BEZERRA: Okay. Now, previously we -- If
- 22 we could go back to BKS-268, which is the Hestir paper.
- 23 (Exhibit displayed on screen.)
- MR. BEZERRA: And Page 308, which is Page 5.
- 25 (Exhibit displayed on screen.)

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1
             MR. BEZERRA: In the -- In the last paragraph
   in the left-hand column, the first two sentences
 2
 3
   make -- the first sentence states (reading):
 4
                  "Delta inflows are highly variable,
 5
             yet there is no significant long-term
             discharge (sic)" -- excuse me --
 6
 7
             "long-term trend in discharge from the
 8
             Sacramento River . . . "
 9
             Do you see that sentence?
             WITNESS ROSENFIELD: I do.
10
            MR. BEZERRA: Do you agree with that
11
12 statement?
13
             WITNESS ROSENFIELD: I'm not sure whether
    they're referring to where they're measuring discharge
14
   and whether they're referring to an unimpaired variable
15
   or an actual variable.
16
             MR. BEZERRA: Okay. If we could go up to the
17
   previous page in this document, Page 307 --
18
19
             (Exhibit displayed on screen.)
             MR. BEZERRA: -- under the heading "3.3.
20
   Delta inflows and outflows."
21
22
             Do you see the sentence, "Sacramento River
    discharge" -- begins "Sacramento River discharge"?
23
24
             WITNESS ROSENFIELD: I'm sorry. Page 3 of 7?
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MR. BEZERRA: Yes. The paragraph under the

25

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1 heading "3.3. Delta inflows and outflows."
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- 2 WITNESS ROSENFIELD: Um-hmm.
- 3 MR. BEZERRA: And do you see the sentence,
- 4 "Sacramento River discharge"?
- 5 WITNESS ROSENFIELD: (Examining document.)
- 6 I don't.
- 7 Under heading "3.3. Delta inflows and
- 8 outflows"?
- 9 MR. BEZERRA: Correct.
- 10 WITNESS ROSENFIELD: I see.
- 11 Got it. Yes.
- MR. BEZERRA: Does that assist you in
- 13 understanding how the authors calculated Sacramento
- 14 River discharge into the Delta?
- 15 WITNESS ROSENFIELD: Yes, I see that.
- MR. BEZERRA: Okay. Going back to the
- 17 previous page in that sentence.
- 18 (Exhibit displayed on screen.)
- 19 WITNESS ROSENFIELD: I want to look, though,
- 20 also at the time period --
- MR. BEZERRA: Okay.
- 22 WITNESS ROSENFIELD: -- that they are
- 23 measuring this.
- MR. BEZERRA: I can help you with that.
- 25 WITNESS ROSENFIELD: Can you?

- 1 MR. BEZERRA: Yes.
- 2 So, if you see there on Page -- Well, let's go
- 3 up to Page 306.
- 4 (Exhibit displayed on screen.)
- 5 MR. BEZERRA: And the right-hand column.
- 6 WITNESS ROSENFIELD: Okay. Yeah, the
- 7 right-hand column? Yeah.
- 8 MR. BEZERRA: Of the measuring stations, nine
- 9 were just missing a few records for the period of
- 10 record. This is their TSS calculation.
- 11 Do you understand from this that they did
- 12 total suspended solids they reviewed from 1975 to 2010?
- 13 WITNESS ROSENFIELD: I do.
- I see a graphic on the same page, the
- 15 Figure 2, that's referring to discharge measuring from
- 16 the 1950s.
- 17 MR. BEZERRA: Yes. Okay.
- 18 WITNESS ROSENFIELD: So, anyway, just in
- 19 preparation for what I -- where I think you're going
- 20 with your next question, I wanted the clarify --
- 21 MR. BEZERRA: Sure.
- 22 WITNESS ROSENFIELD: -- what they did in this
- 23 paper since I hadn't read it previously.
- MR. BEZERRA: Okay. Then under "3.3. Delta
- 25 inflows and outflows" --

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1 (Exhibit displayed on screen.)
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- MR. BEZERRA: -- it says (reading):
- 3 "We used the same procedure for
- 4 identifying structural changes and trend
- 5 analysis for Delta inflows and outflows."
- 6 That indicates they used 1975 to 2010 --
- 7 correct? -- for outflows and inflows through the Delta?
- 8 WITNESS ROSENFIELD: I'm not sure that -- that
- 9 I've seen that, that time period is what they use for
- 10 total suspended solids.
- 11 But, again, I'm not sure what they're -- With
- 12 regard to outflows, I'm not sure what the time period
- 13 is that they're referring to.
- MR. BEZERRA: Okay.
- 15 WITNESS ROSENFIELD: And time period matters,
- 16 because you have -- If you include big flood years,
- 17 then that means one thing. If you, you know --
- 18 MR. BEZERRA: Sure.
- 19 WITNESS ROSENFIELD: The time period that
- 20 you're analyzing matters a lot.
- 21 MR. BEZERRA: I understand.
- 22 WITNESS ROSENFIELD: But if you would like to,
- 23 we could proceed with the -- with the assumption that
- 24 you're telling me, that it's 1975 through 2010.
- MR. BEZERRA: Sure. Why don't we do that.

```
1
             So on this -- Going back to Page 308 --
             (Exhibit displayed on screen.)
 2
 3
             MR. BEZERRA: -- and that sentence (reading):
                  "Delta inflows are highly variable,
 5
             yet there is no significant long-term
             trend in discharge from the Sacramento
 6
             River."
 8
             Do you agree with that statement for the
 9
    1975-to-2010 period?
10
             WITNESS ROSENFIELD: I would have to look at
    the data myself to . . . and really study this paper.
11
12
             But Delta inflows are certainly highly
   variable. And I've seen other papers over different
13
   time that incorporate different time periods which
14
   reach a similar conclusion about the trend in discharge
15
   from the Sacramento River.
16
             MR. BEZERRA: Okay. And then the next
17
   sentence reads (reading):
18
19
                  "There was no significant structural
             change in Sacramento River discharge, nor
20
             was there a significant trend or
21
22
             structural change in estimated Delta
             outflows."
23
24
             Do you agree with that statement for the
25 1975-to-2010 period?
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1 WITNESS ROSENFIELD: Again, I would have to
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- 2 study the -- the data myself. And the years are
- 3 important.
- I also don't know exactly what they mean by
- 5 "structural change in estimated Delta outflows."
- 6 But I'm noticing that there -- just in looking
- 7 at the sentence you referenced, that their key value,
- 8 their likelihood of statistical significance, is quite
- 9 close to significant.
- 10 So, again, emphasizing the effect, the
- 11 necessity to understand what years are being used and
- 12 how the -- what timeframe is being used and how this
- 13 was all done, which I'm not familiar with because I
- 14 haven't studied this paper.
- MR. BEZERRA: Okay. Going back to your paper,
- 16 and Page 49.
- 17 (Exhibit displayed on screen.)
- 18 WITNESS ROSENFIELD: My testimony or my paper?
- 19 MR. BEZERRA: No. I'm sorry. Your -- Your
- 20 paper --
- 21 WITNESS ROSENFIELD: Oh.
- 22 MR. BEZERRA: -- NRDC-36, and that Table 2.
- Looking at that column, in 1982, the Fall
- 24 Midwater Trawl Index was 62,905; correct?
- 25 WITNESS ROSENFIELD: That's what it says, yes.

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1 MR. BEZERRA: And then in the following year,
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- 2 1983, that index drops to 11,864; correct?
- 3 WITNESS ROSENFIELD: Correct.
- 4 MR. BEZERRA: And for the remainder of that --
- 5 the data in Table 2 through 2013, that index number
- 6 never reaches 62,905 again; correct?
- 7 WITNESS ROSENFIELD: I believe that's correct,
- 8 yes.
- 9 MR. BEZERRA: Okay. And that index number
- 10 after 1983 never reaches 11,864 again; correct?
- 11 WITNESS ROSENFIELD: That's correct.
- MR. BEZERRA: Okay. Now, moving down to
- 13 that -- that column to 1998, which requires going to
- 14 the next page.
- 15 (Exhibit displayed on screen.)
- 16 MR. BEZERRA: In 1998, that number is 6,654;
- 17 correct?
- 18 WITNESS ROSENFIELD: That's what it says, yes.
- 19 MR. BEZERRA: And by 2001, that number is 247;
- 20 correct?
- 21 WITNESS ROSENFIELD: That's correct.
- 22 MR. BEZERRA: And after 1998, that index never
- 23 reaches 6,654 again; correct?
- 24 WITNESS ROSENFIELD: That's correct.
- MR. BEZERRA: Okay. And 1982-83 was a year in

1 which there was found to be a step decrease in Delta

- 2 turbidity; correct?
- 3 WITNESS ROSENFIELD: I think you're referring
- 4 back to that previous paper.
- 5 MR. BEZERRA: Yeah. And I can go back to the
- 6 papers if you like.
- 7 WITNESS ROSENFIELD: Well, I mean . . . I
- 8 haven't -- Again, I haven't studied that paper,
- 9 so . . .
- 10 MR. BEZERRA: But you general -- You stated
- 11 you're generally aware of the work that indicates there
- 12 have been step decreases in Delta turbidity; correct?
- 13 WITNESS ROSENFIELD: Correct.
- 14 I'm questioning whether there are other papers
- 15 that -- other work that may have indicated a different
- 16 year, 1982, 1983, or later, post-1996, for instance,
- 17 so --
- 18 MR. BEZERRA: Okay. So, are you aware of work
- 19 that indicates that there was a step decrease in Delta
- 20 turbidity following the 1998 El Nigo?
- 21 WITNESS ROSENFIELD: I would need to review
- 22 the papers again to, again, get to the exact date --
- MR. BEZERRA: Okay. Thank you.
- 24 WITNESS ROSENFIELD: -- you know, and papers,
- 25 and their analyses.

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1 MR. BEZERRA: Okay. I'd like to pull up
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- 2 Exhibit FOR-60.
- 3 (Exhibit displayed on screen.)
- 4 MR. BEZERRA: Dr. Rosenfield, are you familiar
- 5 with this report?
- 6 WITNESS ROSENFIELD: It's from awhile ago but,
- 7 yes, I believe I read it at the time it came out.
- 8 MR. BEZERRA: Okay. Could we please go to
- 9 Page 94, Line 4167 through Line 4170.
- 10 (Exhibit displayed on screen.)
- MR. BEZERRA: Do you see the sentence
- 12 (reading):
- "The most recent sediment-flushing
- 14 El Niqo event of 1997-98 occurred just
- 15 before the onset of the POD and may thus
- 16 have contributed to the POD regime
- 17 shift."
- 18 WITNESS ROSENFIELD: I see the sentence, yes.
- 19 MR. BEZERRA: Do you understand the term "POD"
- 20 to reference the "Pelagic Organism Decline."
- 21 WITNESS ROSENFIELD: I do.
- MR. BEZERRA: Do you agree with the statement
- 23 in that sentence?
- 24 WITNESS ROSENFIELD: I believe -- I agree that
- 25 1997 through 1998 is just before the POD. And, again,

1 the operative word here is "may have contributed to the

- 2 POD regime shift."
- 3 So, yes, I agree.
- 4 MR. BEZERRA: Okay. And going back to your
- 5 paper, if we can go back to NRDC-36.
- 6 (Exhibit displayed on screen.)
- 7 WITNESS ROSENFIELD: Can I also ask how
- 8 many -- how much longer?
- 9 MR. BEZERRA: We -- You know what, I have one
- 10 question here and then we can take a break.
- 11 And I have about 10 minutes, I think, on his
- 12 proposed terms and conditions.
- 13 CO-HEARING OFFICER DODUC: Let's go ahead and
- 14 do that.
- 15 WITNESS ROSENFIELD: Go ahead.
- 16 MR. BEZERRA: Okay. So, again, this is your
- 17 paper, and it indicates that 1998 -- or following 1998,
- 18 the Fall Midwater Trawl Index for Longfin never
- 19 returned to the same level as occurred in 1998;
- 20 correct?
- 21 WITNESS ROSENFIELD: That's correct.
- MR. BEZERRA: Okay. And if you want to take a
- 23 break, that'll be great.
- 24 CO-HEARING OFFICER DODUC: Let's go ahead and
- 25 take a break.

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1 And we will return as 11:50.
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- 2 (Recess taken at 11:33 a.m.)
- 3 (Proceedings resumed at 11:48 a.m.:)
- 4 CO-HEARING OFFICER DODUC: All right,
- 5 Mr. Bezerra.
- 6 MR. BEZERRA: If we could go to NRDC-58 and go
- 7 to Page 42.
- 8 I have -- This is my last set of questions
- 9 regarding my proposed terms and conditions.
- 10 (Exhibit displayed on screen.)
- MR. BEZERRA: And I understand you prefer the
- 12 Project be rejected, and so all of these proposals if
- 13 it were indeed accepted.
- 14 WITNESS ROSENFIELD: Right.
- 15 MR. BEZERRA: So the first proposal -- I think
- 16 Mr. O'Hanlon called it 2a -- about December outflows --
- 17 December through June outflows.
- Do you see that on Page 42, Lines 11 through
- 19 12?
- 20 WITNESS ROSENFIELD: I do.
- 21 MR. BEZERRA: Okay. This would apply to
- 22 CVP/State Water Project operations generally; correct?
- 23 WITNESS ROSENFIELD: Correct.
- MR. BEZERRA: Okay. And it would preclude the
- 25 storage of water in a CVP or SWP reservoir until this

- 1 condition is met; correct?
- 2 WITNESS ROSENFIELD: I -- I think that's an
- 3 operational decision. I think there are other factors
- 4 at play that I'm not an expert on.
- 5 MR. BEZERRA: Okay. Going down to your
- 6 Proposal 2b on Lines 19 through 20 (reading):
- 7 "Maintain July to August outflows at
- 8 or above 7100 cfs."
- 9 This would also apply to CVP and SWP
- 10 operations generally; correct?
- 11 WITNESS ROSENFIELD: Yes.
- MR. BEZERRA: And this would require releases
- 13 of water from storage, if necessary, to meet these
- 14 outflows; correct?
- 15 WITNESS ROSENFIELD: The word "require" is
- 16 not -- It's not necessarily obvious that that's true.
- 17 MR. BEZERRA: The Central Valley Project and
- 18 State Water Project would have to do whatever it is
- 19 they needed to do to ensure these outflows occur;
- 20 correct?
- 21 WITNESS ROSENFIELD: Within certain boundaries
- 22 that we -- that we identified in our opening proposal,
- 23 yeah.
- 24 MR. BEZERRA: What are those boundaries?
- 25 WITNESS ROSENFIELD: I would have to look at

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1 our opening -- NRDC's Opening Statement -- NRDC et
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- 2 al.'s Opening Statement.
- 3 My writing is about the biological
- 4 requirements. There's additional text about . . . that
- 5 caveat, the biological requirements.
- 6 MR. BEZERRA: Okay. But you personally are
- 7 proposing this as a term and condition on the approval
- 8 of California WaterFix; correct?
- 9 WITNESS ROSENFIELD: Yes.
- 10 MR. BEZERRA: And it would apply to Project
- 11 operations generally, not just WaterFix diversions;
- 12 correct?
- 13 WITNESS ROSENFIELD: Correct.
- MR. BEZERRA: Okay. And so, if necessary to
- 15 meet this term and condition, the Central Valley
- 16 Project or the State Water Project would need to
- 17 release stored water from reservoirs to comply with
- 18 this condition; correct?
- 19 WITNESS ROSENFIELD: If necessary, then --
- MR. BEZERRA: Yes.
- 21 WITNESS ROSENFIELD: If necessary, yes.
- MR. BEZERRA: Okay. Thank you.
- 23 And your Condition 2c (reading):
- 24 "Maintain September to November
- outflows at or above 11,400 cfs in Wet &

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1 Above and 7400 cfs in other year-types."
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- 2 That would apply to CVP and SWP operations in
- 3 general; correct?
- 4 WITNESS ROSENFIELD: Yes.
- 5 MR. BEZERRA: And, again, if necessary, water
- 6 would have to be released from reservoirs to meet this
- 7 condition; correct?
- 8 WITNESS ROSENFIELD: If there are no other way
- 9 of doing it, yes.
- 10 MR. BEZERRA: Yes.
- Moving on to the next page, Page 43.
- 12 (Exhibit displayed on screen.)
- MR. BEZERRA: And your proposed term and
- 14 Condition 4 (reading):
- 15 "Carryover storage: Implement the
- 16 revised Shasta RPA."
- 17 If -- Are you aware that the current
- 18 reasonable and prudent alternative in the current
- 19 Biological Opinion states a preference for releases
- 20 from Folsom Reservoir, if necessary, to meet the Shasta
- 21 storage terms?
- 22 WITNESS ROSENFIELD: I'm not specifically
- 23 recalling that language.
- MR. BEZERRA: Okay. Your proposal here,
- 25 Number 4, if necessary to implement this, and also

- 1 implement your Delta flow -- outflow proposals . . .
- 2 would this include a proposal to prefer releases from
- 3 some place other than Shasta in order to meet your
- 4 outflow proposals?
- 5 WITNESS ROSENFIELD: Can you repeat the
- 6 question?
- 7 MR. BEZERRA: Sure. That wasn't clear. I
- 8 apologize.
- 9 Your Proposal 4 here, the Shasta RPA, that
- 10 would require certain minimum levels of storage in
- 11 Shasta; correct?
- 12 WITNESS ROSENFIELD: Correct.
- MR. BEZERRA: And that would be during May and
- 14 September, I believe.
- 15 Is that accurate?
- 16 WITNESS ROSENFIELD: It may have been -- No.
- 17 There's an end-of-April storage and a -- either and end
- 18 of September or end of October --
- 19 MR. BEZERRA: Okay.
- 20 WITNESS ROSENFIELD: -- requirement.
- 21 MR. BEZERRA: Some of your previous proposals
- 22 would mandate July through September outflows; correct?
- 23 WITNESS ROSENFIELD: Can you define "previous
- 24 proposals."
- 25 MR. BEZERRA: Sure.

1 WITNESS ROSENFIELD: Meaning from this

- 2 testimony?
- 3 MR. BEZERRA: Yes.
- 4 WITNESS ROSENFIELD: Yes.
- 5 MR. BEZERRA: So your proposals 2b and 2c
- 6 would mandate Delta outflows in July through September
- 7 among other times; correct?
- 8 WITNESS ROSENFIELD: Among other times, yes.
- 9 MR. BEZERRA: Okay. So if necessary to meet
- 10 those proposals by releasing stored water, would that
- 11 water need to come from other reservoirs besides Shasta
- 12 if it was necessary to hold water in Shasta to meet
- 13 your Proposed Condition 4?
- 14 WITNESS ROSENFIELD: There's a lot of ifs in
- 15 that statement that assume that there's no other --
- 16 nothing's available to the Projects to meet both
- 17 storage upstream and flows downstream, such as
- 18 regulating diversions.
- 19 MR. BEZERRA: Are you aware that, currently,
- 20 the Bureau of Reclamation does prefer releases from
- 21 Folsom Reservoir to meet Delta outflow requirements in
- 22 certain periods of the year?
- 23 WITNESS ROSENFIELD: That's my general
- 24 understanding.
- 25 MR. BEZERRA: Okay. Would that operation --

- 1 If necessary to meet your -- all of your conditions
- 2 together, would that operation at Folsom Reservoir need
- 3 to occur, if necessary, to hold back this water in
- 4 Shasta?
- 5 WITNESS ROSENFIELD: It wouldn't need to
- 6 occur. It might require a change in the Bureau of
- 7 Reclamation's preferences as you stated them.
- 8 MR. BEZERRA: As -- Okay.
- 9 Okay. Your Proposal Number 5 (reading):
- 10 "Floodplain inundation: Achieve the
- 11 Yolo Bypass RPA acreage and inundation
- 12 criteria."
- 13 What are those criteria? How often would the
- 14 bypass need to be flooded?
- 15 WITNESS ROSENFIELD: I don't recall the exact
- 16 details.
- 17 MR. BEZERRA: Would you recall how many acres
- 18 would need to be flooded?
- 19 WITNESS ROSENFIELD: I don't recall the exact
- 20 acreage, either.
- 21 MR. BEZERRA: Or how many years it would need
- 22 to be flooded?
- 23 WITNESS ROSENFIELD: I don't recall exactly
- 24 what they specified.
- I could hazard a guess on all of them, but

- 1 that would be unwise, so I won't do it.
- 2 MR. BEZERRA: I appreciate that.
- 3 I believe you stated you have not conducted
- 4 any CalSim analysis of the effects of all of your
- 5 proposed terms and conditions together; correct?
- 6 WITNESS ROSENFIELD: I have not conducted a
- 7 CalSim analyses, no.
- 8 MR. BEZERRA: Have you conducted any
- 9 hydrologic analyses of the effects on CVP and SWP
- 10 operations of implementing all of your proposed terms
- 11 and conditions?
- 12 WITNESS ROSENFIELD: As I stated earlier,
- 13 we've done analysis of current RPA storage requirements
- 14 with -- well, current RPA storage suggestions with
- 15 outflow requirements that are similar to those proposed
- 16 here, not exactly the same.
- 17 So, to determine whether there's an inherent
- 18 conflict between storage, maintenance of wildlife
- 19 populations that are adjacent to the river, and Delta
- 20 outflow criteria, and we've found in the years that
- 21 we've analyzed no inherent conflict.
- MR. BEZERRA: What sort of reductions and
- 23 diversions were necessary in order to reach that
- 24 conclusion in your analysis?
- 25 WITNESS ROSENFIELD: We didn't analyze

- 1 diversions.
- 2 MR. BEZERRA: Okay. Have you conducted any
- 3 modeling to determine the effect on Lower American
- 4 River temperatures of implementing all of your proposed
- 5 terms and conditions together?
- 6 WITNESS ROSENFIELD: No, I have not.
- 7 MR. BEZERRA: Are you aware that Steelhead is
- 8 a listed species present in the Lower American River?
- 9 WITNESS ROSENFIELD: Yes, I am.
- 10 MR. BEZERRA: Are you aware that increased
- 11 temperatures in the Lower American River could
- 12 adversely impact Steelhead?
- 13 WITNESS ROSENFIELD: Well, it depends on
- 14 when -- when and to what extent those temperatures
- 15 occur. But I think you said adverse temperatures, so
- 16 adverse temperatures are adverse.
- 17 But I'm not willing to concede that all
- 18 temperature increases are adverse to Steelhead.
- 19 MR. BEZERRA: Okay. How about -- Would you
- 20 consider temperature increases between June and October
- 21 in the Lower American River to be adverse to Steelhead?
- 22 WITNESS ROSENFIELD: Not necessarily.
- MR. BEZERRA: Okay. And you've conducted no
- 24 analysis of the effect of all of your proposed terms
- 25 and conditions on Lower American River temperatures;

1	correct?
2	WITNESS ROSENFIELD: That's correct.
3	MR. BEZERRA: Okay. Thank you very much.
4	That completes my cross.
5	CO-HEARING OFFICER DODUC: Thank you,
6	Mr. Bezerra.
7	With that, we will take our lunch break and
8	return at 1 p.m.
9	(Recess taken at 11:58 a.m.)
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- 1 Tuesday, April 24, 2018 1:00 p.m.
- 2 PROCEEDINGS
- 3 ---000---
- 4 CO-HEARING OFFICER DODUC: It is 1 o'clock.
- 5 We are back in session.
- 6 Miss Meserve is here. I understand,
- 7 Miss Meserve, that you're no longer cross -- conducting
- 8 cross for LAND.
- 9 MS. MESERVE: Correct.
- 10 CO-HEARING OFFICER DODUC: Okay. In that
- 11 case, then, we will go to Mr. Herrick.
- 12 MR. HERRICK: Thank you.
- John Herrick for the South Delta parties.
- 14 CROSS-EXAMINATION BY
- 15 MR. HERRICK: Dr. Rosenfield, I have a number
- 16 of questions. I should be done within a half an hour,
- 17 so we don't bother you too long.
- 18 WITNESS ROSENFIELD: Okay.
- 19 MR. HERRICK: Let's start with Page 8 of your
- 20 testimony, which is NRDC-58.
- 21 If we could bring that up really fast.
- 22 (Exhibit displayed on screen.)
- MR. HERRICK: Dr. Rosenfield, on Page 8,
- 24 Line 2, you discuss the decrease in numbers from two
- 25 different timeframes and note that that's a 61 percent

- 1 decrease; is that correct?
- 2 WITNESS ROSENFIELD: For the referred-to
- 3 spring-run Chinook Salmon?
- 4 MR. HERRICK: Yes.
- 5 WITNESS ROSENFIELD: Yes.
- 6 MR. HERRICK: Are you familiar with CVPIA, the
- 7 Central Valley Project Improvement Act's requirement
- 8 for the doubling of anadromous fish?
- 9 WITNESS ROSENFIELD: I am.
- 10 MR. HERRICK: Do you know how many years it
- 11 was supposed to be before the doubling occurred?
- 12 WITNESS ROSENFIELD: If memory serves, it was
- 13 10 years.
- MR. HERRICK: And, to your knowledge, is there
- 15 any program being undertaken at this time that's going
- 16 to meet that deadline?
- 17 WITNESS ROSENFIELD: We're past the 10 years,
- 18 so I would say no.
- 19 MR. HERRICK: Is there any program that seeks
- 20 to meet that -- that -- that doubling in the
- 21 foreseeable future?
- 22 WITNESS ROSENFIELD: Well, there are programs
- 23 under the Central Valley Project Improvement Act and,
- 24 you know, other restoration programs that are at work.
- 25 But in terms of their likelihood of meeting

- 1 the target, the trend suggests that we're not making a
- 2 lot of progress. Anadromous fish populations are
- 3 declining rather than increasing over their '67 through
- 4 '91 average.
- 5 MR. HERRICK: And that was my next question.
- 6 So the trend is not on a trajectory towards
- 7 doubling the populations from that timeframe but
- 8 actually decreasing each year; correct?
- 9 WITNESS ROSENFIELD: That's correct.
- 10 MR. HERRICK: Now, do you know of any aspect
- 11 of the California WaterFix that would put us on a
- 12 trajectory to double those anadromous fish populations?
- 13 WITNESS ROSENFIELD: I'm unaware of any
- 14 element in the plan that would do that.
- MR. HERRICK: If we could turn to Page 10 of
- 16 your testimony, please.
- 17 (Exhibit displayed on screen.)
- 18 MR. HERRICK: And in that first full
- 19 paragraph, you discuss the relationship between flows
- 20 and populations of juvenile Salmon; is that correct?
- 21 WITNESS ROSENFIELD: That's correct.
- MR. HERRICK: Now, in your -- In your expert
- 23 opinion, is survivability through the Delta one of the
- 24 key factors in both protecting and enhancing the
- 25 anadromous fish populations?

- 1 WITNESS ROSENFIELD: It is, yes.
- 2 MR. HERRICK: And are you familiar with the
- 3 State Board's development of flow criteria that
- 4 recommends river flows in order to protect fishery
- 5 populations?
- 6 WITNESS ROSENFIELD: Are you referring to the
- 7 Phase 1 and Phase 2 of the Water Quality Control Plan
- 8 update?
- 9 MR. HERRICK: No. I'm referring -- If we
- 10 could pull up SWRCB-25, please. Just the cover page is
- 11 fine.
- 12 Excuse me for being unclear on that.
- 13 (Exhibit displayed on screen.)
- 14 CO-HEARING OFFICER DODUC: This is the 2010
- 15 Flow Criteria Report.
- MR. HERRICK: Yes. Isn't that 25? That's --
- 17 CO-HEARING OFFICER DODUC: Yes.
- No, I'm just clarifying for Dr. Rosenfield.
- 19 MR. HERRICK: Sorry.
- 20 WITNESS ROSENFIELD: So, can you repeat the
- 21 question?
- MR. HERRICK: Yes.
- 23 Are you aware of the State Board's development
- 24 of flow criteria document dated 2010?
- 25 WITNESS ROSENFIELD: Yes, I am.

- 1 MR. HERRICK: And what is the gist of that
- 2 document?
- 3 WITNESS ROSENFIELD: That, given the current
- 4 geometry of the Delta freshwater flows are inadequate
- 5 to maintain public trust, fishery resources and other
- 6 aquatic resources.
- 7 MR. HERRICK: And do the flows recommended in
- 8 that report seek to improve the populations by
- 9 increasing the flows over current numbers?
- 10 WITNESS ROSENFIELD: Yes, in general.
- 11 MR. HERRICK: Okay.
- 12 WITNESS ROSENFIELD: That was the
- 13 recommendation.
- MR. HERRICK: Are you familiar with SWRCB-103?
- 15 If we could pull that up real quickly. Again,
- 16 just the cover page would be fine.
- 17 And this is the Scientific Basis Report that
- 18 the SWRCB produced in support of the recommended
- 19 changes in the Bay-Delta program.
- 20 (Exhibit displayed on screen.)
- 21 MR. HERRICK: Are you familiar --
- 22 WITNESS ROSENFIELD: Yes, I'm familiar with
- 23 that report.
- MR. HERRICK: -- with this document?
- 25 Pardon me?

- 1 WITNESS ROSENFIELD: Yes, I'm familiar it.
- 2 MR. HERRICK: And do you understand that
- 3 that's an analysis of the science behind proposed
- 4 changes to fishery flow conditions and other things?
- 5 WITNESS ROSENFIELD: Yes.
- 6 MR. HERRICK: And do you have any position on
- 7 whether or not you agree with those recommend -- that
- 8 analysis of the science behind those conclusions?
- 9 WITNESS ROSENFIELD: We thought the analysis
- 10 was --
- 11 CO-HEARING OFFICER DODUC: Hold on.
- 12 Mr. Bezerra.
- 13 MR. BEZERRA: Objection: It's a vague and
- 14 ambiguous question.
- This document is multiple hundreds of pages
- 16 long with multiple recommendations.
- 17 The question wants to go to specific
- 18 recommendations. That's fine. But to ask whether the
- 19 witness agrees or not with the report is vague and
- 20 ambiguous.
- MR. HERRICK: I'll rephrase it. I thought I
- 22 limited it to fishery flows and I said "other stuff"
- 23 but --
- 24 CO-HEARING OFFICER DODUC: So let's do that,
- 25 Mr. Herrick.

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1 MR. HERRICK: Let's go to Page 5-32, please.
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- 2 (Exhibit displayed on screen.)
- 3 MR. HERRICK: I'd better put on my glasses
- 4 here. Sorry.
- 5 Dr. Rosenfield, do you see the section marked
- 6 5.3.4?
- 7 WITNESS ROSENFIELD: Yes.
- 8 MR. HERRICK: And it talks -- It's headed --
- 9 the heading is "Conclusion and Proposed Requirements."
- 10 WITNESS ROSENFIELD: Yes.
- MR. HERRICK: And in the middle of the first
- 12 paragraph, do you see the sentence that says (reading):
- "Populations of several
- 14 estuarian-dependent species of fish and
- shrimp very positively with flow as do
- other measures of the health of the
- 17 estuarian ecosystem."
- 18 WITNESS ROSENFIELD: Yes, I see that.
- 19 MR. HERRICK: Do you agree with that
- 20 statement?
- 21 WITNESS ROSENFIELD: Yes.
- MR. HERRICK: In your opinion, does this
- 23 document provide an analysis of the science behind that
- 24 conclusion?
- 25 WITNESS ROSENFIELD: Yes, it does.

- 1 MR. HERRICK: And do you agree with that
- 2 analysis?
- 3 WITNESS ROSENFIELD: In general, I agree that
- 4 the analysis was thorough and reflected the
- 5 best-available science.
- 6 There were details in our comments that
- 7 suggested additional science or different ways of
- 8 viewing the data or interpreting the data.
- 9 But, in general, I thought it was a fairly
- 10 accurate and comprehensive report.
- 11 MR. HERRICK: Would you agree that there are
- 12 varying opinions with regard to the degree to which
- 13 flow is beneficial to fish populations in the Delta?
- 14 WITNESS ROSENFIELD: Yes. I would agree that
- 15 they're varying --
- 16 MR. BEZERRA: Objection: The term "fish
- 17 populations in the Delta."
- 18 I went through in great detail various
- 19 abundance indices. There's different indices for
- 20 different trawl. There's different indices for
- 21 different fishes.
- 22 And, again, saying -- lumping them all
- 23 together makes it a vague and ambiguous question.
- 24 CO-HEARING OFFICER DODUC: I believe that was
- 25 a general question.

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1 Wasn't it, Mr. Herrick?
2 MR. HERRICK: It was.
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- 3 CO-HEARING OFFICER DODUC: Overruled.
- 4 MR. HERRICK: Dr. Rosenfield, do you
- 5 understand that the -- Excuse me.
- 6 Let me -- Let me go down to the next
- 7 paragraph.
- 8 And if you could just read that paragraph real
- 9 quick, I'm going to ask you about the last sentence in
- 10 that.
- 11 WITNESS ROSENFIELD: The last paragraph on the
- 12 page?
- 13 MR. HERRICK: The last paragraph on the
- 14 page -- excuse me -- yes.
- 15 WITNESS ROSENFIELD: (Examining document.)
- 16 Okay. I've read it.
- 17 MR. HERRICK: And the last sentence talks
- 18 about (reading):
- 19 "It" --
- 20 Being the narrative flow objective.
- 21 -- "requires maintenance of Delta
- 22 outflows sufficient to support and
- 23 maintain the natural production of viable
- 24 native fish and aquatic species
- 25 populations rearing in or migrating

- 1 through the Bay-Delta."
- 2 Do you see that?
- 3 WITNESS ROSENFIELD: Yes.
- 4 MR. HERRICK: And do you agree with that
- 5 statement?
- 6 WITNESS ROSENFIELD: The requirements . . .
- 7 MR. HERRICK: That the narrative objective to
- 8 protect those -- those beneficial uses requires that
- 9 maintenance of flow.
- 10 WITNESS ROSENFIELD: Well, that's what --
- 11 that's what this says. It may say it elsewhere in this
- 12 document as well.
- 13 MR. HERRICK: Okay. That's right.
- 14 WITNESS ROSENFIELD: Yeah.
- MR. HERRICK: Now, when we were discussing the
- 16 SWRCB's development of flow criteria document, is it
- 17 your understanding that document was produced solely
- 18 looking at the protection of fish and not taking into
- 19 consideration other beneficial uses or users?
- 20 WITNESS ROSENFIELD: It wasn't solely for the
- 21 benefit of fish. There were wildlife considerations as
- 22 well.
- MR. HERRICK: Excuse me.
- 24 WITNESS ROSENFIELD: But I think you're asking
- 25 about other human users or uses of water. It was not

- 1 in the context of those uses.
- 2 MR. HERRICK: And the flows recommended in
- 3 that report, were they expected to double the
- 4 populations of anadromous fish that go through the
- 5 Delta, or was it just to maintain a viable population,
- 6 or something else?
- 7 WITNESS ROSENFIELD: I don't recall exactly
- 8 what standard that report used for Salmonids, whether
- 9 it was targeted towards doubling or -- or simply
- 10 viability.
- 11 I know that our testimony to that report was
- 12 regarding . . . was intended to get us on the path
- 13 towards doubling anadromous fish and viability of other
- 14 native fish species.
- MR. HERRICK: Whether there's just the viable
- 16 populations or doubling, would you agree that if you
- 17 don't then implement those flows as recommended, some
- 18 other actions might be necessary to provide that
- 19 viability or doubling?
- 20 WITNESS ROSENFIELD: Yes, if -- if there are
- 21 other actions that are available.
- 22 MR. HERRICK: And those actions would need to
- 23 be identified and the -- and perhaps quantify their
- 24 effects on the subject fish populations; correct?
- 25 WITNESS ROSENFIELD: Yes.

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1 MR. HERRICK: Turning to Page 11 of your
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- 2 testimony, NRDC-58. Sorry.
- 3 (Exhibit displayed on screen.)
- 4 MR. HERRICK: And just below the middle of the
- 5 page, starting on Line, say, 15, do you see your
- 6 testimony that describes NOAA Fisheries survival
- 7 percentages -- Well, do you see your sentence there
- 8 from Lines 15 through --
- 9 WITNESS ROSENFIELD: Yes, I do.
- 10 MR. HERRICK: Okay. Now, those numbers, the
- 11 57 percent for winter-run, and 54 percent for
- 12 spring-run, and 59 percent for Steelhead, those are
- 13 numbers that the NOAA fishery agency has determined are
- 14 the necessary survival rates to maintain a viable
- 15 population of each of those species?
- 16 WITNESS ROSENFIELD: Right.
- 17 MR. HERRICK: So is that --
- 18 WITNESS ROSENFIELD: Regarding upstream --
- 19 Regarding upstream survival as well.
- 20 MR. HERRICK: Upstream survival.
- So, those numbers are necessary in order to
- 22 maintain the populations of those species; is that
- 23 correct?
- 24 WITNESS ROSENFIELD: Well . . . these . . .
- 25 That's what I was trying to get out in the

- 1 amendment to my last answer.
- 2 If you didn't achieve these survival rates
- 3 through the Delta, you would have to achieve higher
- 4 survival rates upstream, or in the ocean, but we don't
- 5 have mechanisms really to affect ocean survival of the
- 6 wild population other than a fishery.
- 7 So it's -- These numbers are based on
- 8 assumptions about improvements to upstream survival as
- 9 well.
- 10 MR. HERRICK: But do you under -- But do you
- 11 understand that these numbers were developed through
- 12 some sort of statistical analysis of what level of
- 13 survivability is necessary so the population as a whole
- 14 does not decline?
- 15 WITNESS ROSENFIELD: Yes. It was a numerical
- 16 quantitative analysis, yes.
- MR. HERRICK: And, so, ignoring the other
- 18 factors, if the WaterFix contributes to a decrease in
- 19 these survivability numbers, then, in your opinion,
- 20 would the populations be viable, or would they decrease
- 21 further?
- 22 WITNESS ROSENFIELD: They would decrease
- 23 further unless additional improvements were made
- 24 upstream that mitigated or more than mitigated for the
- 25 declines that you're talking about here.

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1 Basically, in order for the populations to
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- 2 achieve viability, their survival on freshwater needs
- 3 to be such that they can -- that the population can
- 4 grow and can grow at a rate that's typical of Chinook
- 5 Salmon or Steelhead.
- 6 And so NMFS parsed out where they -- how much
- 7 survival improvement they expected in various areas.
- 8 If you didn't achieve it in one area, then you'd have
- 9 to overachieve it in a different area.
- 10 So that's what those numbers are based on.
- 11 And if they're -- If you didn't achieve -- If
- 12 you didn't achieve these numbers -- To your question,
- 13 if you didn't achieve these numbers in the Delta and
- 14 you did nothing but what you're doing or what -- or
- 15 even achieving NMFS' upstream objectives, then the
- 16 population would decline.
- MR. HERRICK: And turning to Page 12 of your
- 18 testimony --
- 19 (Exhibit displayed on screen.)
- 20 MR. HERRICK: -- starting on Line -- I guess
- 21 that's 20-ish -- you discuss reduction in smolt
- 22 survival under the Delta Passage Model; correct?
- 23 WITNESS ROSENFIELD: (Examining document.)
- 24 That's correct.
- MR. HERRICK: And it continues on through that

- 1 model with different -- different decreases for
- 2 different species, I believe; is that correct?
- 3 WITNESS ROSENFIELD: Yeah. On additional
- 4 pages, yes.
- 5 MR. HERRICK: Now, without testing your
- 6 statistical knowledge, your earlier testimony talks
- 7 about the percentages of survivability necessary to
- 8 maintain viable populations.
- 9 Is your testimony on Page 12 showing that a
- 10 de -- the WaterFix Project is likely to have a decrease
- 11 in survivability of those populations?
- 12 WITNESS ROSENFIELD: That's correct.
- 13 Through-Delta survival is projected to decrease under
- 14 Cal WaterFix operations.
- MR. HERRICK: Now, are the -- The Salmon
- 16 populations and Smelt populations referenced in your
- 17 testimony, are they already on a declining -- are they
- 18 already declining populations.
- 19 WITNESS ROSENFIELD: Yes. The status quo for
- 20 most of the native fish species of concern is decline,
- 21 not maintenance of a particular level but continuing
- 22 decline.
- 23 MR. HERRICK: And so if the California
- 24 WaterFix results in a -- even if it's a 1 percent
- 25 decline in survivability of one of those species,

- 1 doesn't that exacerbate the trajectory towards an
- 2 unviable population and/or extinction?
- 3 WITNESS ROSENFIELD: Yes. That's my
- 4 testimony.
- 5 MR. HERRICK: And that is your concern there,
- 6 and that's why you referenced that; correct?
- 7 WITNESS ROSENFIELD: That's correct.
- 8 MR. HERRICK: Now, the -- the -- Excuse me.
- 9 On Page 21, in the middle of the page, you
- 10 reference the Shasta Reservoir RPA.
- 11 Do you see that?
- 12 (Exhibit displayed on screen.)
- MR. HERRICK: Right there on Line 13, excuse
- 14 me.
- 15 WITNESS ROSENFIELD: Yes.
- MR. HERRICK: And I believe Mr. O'Brien went
- 17 into that. I won't go into that except to ask you:
- 18 The Shasta Reservoir -- Excuse me. Did I say
- 19 "reserve"?
- 20 The Shasta Reservoir RPA, that's an attempt to
- 21 create a better long-term ability to meet coldwater
- 22 needs below the dam; is that correct?
- 23 WITNESS ROSENFIELD: That's correct.
- MR. HERRICK: And it's your testimony that's
- 25 not in operations yet; correct?

- 1 WITNESS ROSENFIELD: That's my understanding.
- 2 MR. HERRICK: Okay. So this is important --
- 3 This -- This was important in your testimony, given
- 4 that the recent drought did not meet coldwater
- 5 requirements all the time, and the fish populations
- 6 were adversely affected; correct?
- 7 WITNESS ROSENFIELD: That is a -- is a very
- 8 good example of the inadequacy of the existing
- 9 temperature standard and, in particular, for
- 10 winter-run, the Bureau of Reclamation's ability to
- 11 maintain the existing standard, which is inadequate.
- 12 So the drought really made the situation for
- 13 winter-run Chinook Salmon and other species more dire,
- 14 and also illustrated the failings of our current system
- 15 to provide for them.
- 16 MR. HERRICK: Now, the drought was, you know,
- 17 a couple -- a couple-plus years ago.
- 18 To your knowledge, does -- does the Bureau of
- 19 Reclamation have any new operations that would improve
- 20 meeting that coldwater standard in dry times now?
- 21 WITNESS ROSENFIELD: I'm not sure what
- 22 their -- I believe -- Well, I'm not sure of what their
- 23 water management -- Temperature Management Plan is for
- 24 2018.
- But, no. In general, I believe that they're

- 1 still operating under the existing RPA in regular
- 2 consultation with National Marines Fishery Service and
- 3 others.
- 4 MR. HERRICK: To your knowledge, does the
- 5 California WaterFix proposal, or Project, include any
- 6 mechanism or operations that would provide a greater
- 7 reliability for coldwater pools for downstream
- 8 protection?
- 9 WITNESS ROSENFIELD: No. I believe in many
- 10 cases it decreases the reliability of coldwater pool.
- 11 MR. HERRICK: Dr. Rosenfield, in your -- In
- 12 your opinion, is it in the public interest to approve a
- 13 Project that does not improve the ability to protect
- 14 fisheries downstream of Shasta with regard to coldwater
- 15 requirements?
- 16 WITNESS ROSENFIELD: In my opinion, that
- 17 doesn't serve the public's interest in maintaining
- 18 commercial fisheries or endangered species or -- or the
- 19 species that are affected.
- 20 MR. HERRICK: If we could turn to -- If we
- 21 could pull up SWRCB-105, please.
- 22 I believe that's the Fish and Wildlife Service
- 23 Biological Opinion for the WaterFix.
- 24 (Exhibit displayed on screen.)
- MR. HERRICK: Dr. Rosenfield, are you familiar

- 1 with this document?
- 2 WITNESS ROSENFIELD: Can we . . . Can I read
- 3 the first sentence or two?
- 4 MR. HERRICK: Yes.
- 5 WITNESS ROSENFIELD: All these documents look
- 6 the same after awhile.
- 7 (Examining document.)
- 8 MR. HERRICK: This is the cover letter to
- 9 the . . .
- 10 WITNESS ROSENFIELD: Cal WaterFix Biological
- 11 Opinion.
- 12 MR. HERRICK: Yes. Of Fish and Wildlife
- 13 Service.
- 14 WITNESS ROSENFIELD: Yeah. I'm familiar with
- 15 it.
- MR. HERRICK: On Page 1 of that document,
- 17 which we're looking at the very bottom paragraph, it
- 18 talks about (reading):
- 19 "The following activities analyzed
- as a standard consultation are:"
- 21 Do you see that?
- 22 WITNESS ROSENFIELD: I see it.
- MR. HERRICK: And it goes through construction
- 24 of the tunnels, expansion/modifications of Clifton
- 25 Court Forebay, and other things.

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1 Do you see those?
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- WITNESS ROSENFIELD: Yes, I see that list.
- 3 MR. HERRICK: And is it your understanding
- 4 that those listed things -- and I guess associated
- 5 activities -- are covered by the State Permit; is that
- 6 correct?
- 7 WITNESS ROSENFIELD: Can you define "covered"?
- 8 MR. HERRICK: Operations under those allow
- 9 take if they're done in conformity with the opinion
- 10 itself.
- 11 WITNESS ROSENFIELD: That's my understanding.
- MR. HERRICK: And then if we turn to the next
- 13 page, the following page on this document.
- 14 (Exhibit displayed on screen.)
- MR. HERRICK: And the first full paragraph
- 16 talks about activities addressed programmatically.
- Do you see that in the second line of the
- 18 first full paragraph?
- 19 WITNESS ROSENFIELD: Where it says, "The
- 20 following activities require future Federal approvals"?
- 21 MR. HERRICK: Yes.
- 22 WITNESS ROSENFIELD: Yes.
- MR. HERRICK: And then it says (reading):
- ". . . Therefore, addressed
- 25 programmatically . . . "

- 1 WITNESS ROSENFIELD: Right.
- 2 MR. HERRICK: And then a list of a number of
- 3 things.
- 4 The fourth one is the operation of new and
- 5 existing CVP and SWP water facilities.
- 6 Do you see that?
- 7 WITNESS ROSENFIELD: I do.
- 8 MR. HERRICK: And, then, if you go to the
- 9 third of the last line of that paragraph, do you see
- 10 where it says (reading):
- 11 "No incidental Take Statement is
- 12 included for activities addressed
- 13 programmatically because those subsequent
- 14 consultations will address incidental
- take associated with those activities."
- 16 Do you see that?
- 17 WITNESS ROSENFIELD: I see that.
- MR. HERRICK: Do you understand that to mean
- 19 that the operations of the California WaterFix are not
- 20 covered under the Fish and Wildlife Service's
- 21 Biological Opinion at this time?
- 22 WITNESS ROSENFIELD: That is my understanding.
- 23 MR. HERRICK: Okay. And so the Fish and
- 24 Wildlife Service Biological Opinion anticipates further
- 25 analysis, you know, I think testing, and adaptive

- 1 management decisions, and all sorts of other things
- 2 before they will grant a -- include the operations in
- 3 their Take Permit.
- 4 WITNESS ROSENFIELD: That is my understanding.
- 5 MR. HERRICK: Or future Take Permit.
- 6 So, as we sit here now -- which is the popular
- 7 statement here by attorneys -- we don't know whether or
- 8 not the Fish and Wildlife Service would issue a Take
- 9 Permit for the operations of the California WaterFix;
- 10 do we?
- 11 WITNESS ROSENFIELD: They seem to be holding
- 12 that possibility open.
- MR. HERRICK: And the Fish and Wildlife
- 14 Service may approve it. We don't know. But if they
- 15 did, it might be based upon RPAs or other conditions in
- 16 order to try to mitigate any perceived impacts to
- 17 covered species; correct?
- 18 WITNESS ROSENFIELD: That's correct.
- 19 MR. HERRICK: Now, is there any problem with
- 20 waiting for future analysis and conclusions in
- 21 approving a Project at this time, in your opinion?
- 22 WITNESS ROSENFIELD: It does seem odd to build
- 23 a project that is so expensive and far-reaching and
- 24 ambitious without also approving its operations once
- 25 it's constructed.

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1 What I -- When this initially came out and I
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- 2 read it, it was -- you know, it was really hard to
- 3 understand the approval of a -- of the construction of
- 4 a project without anticipating the use of that project,
- 5 because that's -- I think they call that sunk costs,
- 6 which has a pun in it as well.
- 7 Once this Project is built, it's hard to
- 8 imagine that it we don't be used. So the fact that
- 9 they're not -- the Fish and Wildlife Service was not
- 10 granting a Permit for the use of the facility did seem
- 11 odd to me.
- 12 MR. HERRICK: So, in your opinion, then, if
- 13 somebody moves forward on a multibillion-dollar project
- 14 pending an analysis and a Take Permit approval, that
- 15 means they're assuming they will get the Take Permit;
- 16 doesn't it?
- 17 WITNESS ROSENFIELD: I'm not -- I can't
- 18 comment on what's going through other people's mind,
- 19 but it does seem to be quite a risk.
- 20 MR. HERRICK: Now, the -- the -- I'll call
- 21 them Mitigation Measures, but I'm referring to any
- 22 conditions in a future Take Permit by Fish and Wildlife
- 23 Service that would allow take of the California
- 24 WaterFix.
- 25 But there's no guarantee that any of those

1 conditions will be effective in mitigating any impacts

- 2 to the fishery population; are there?
- 3 WITNESS ROSENFIELD: Are you repeat the
- 4 question?
- 5 MR. HERRICK: Is there any guarantee that
- 6 conditions in a future Take Permit would actually
- 7 mitigate for any adverse impacts caused by the
- 8 California WaterFix?
- 9 WITNESS ROSENFIELD: There's -- There's no
- 10 guarantee of that. And, in fact, in my review of other
- 11 documents pertaining to the Cal WaterFix, that's a
- 12 major concern with what's already identified as
- 13 Mitigation Measures that are very uncertain.
- 14 They're not spelled out. Their reliance on
- 15 future discussions, future tests, and there's an
- 16 assumption that they all work, but that -- I don't
- 17 share that assumption with regard to many of the
- 18 mitigations.
- 19 So -- So, using that as an example, I would
- 20 say that the Fish and Wildlife Service's Mitigation
- 21 Measures for operations in the future, their RPAs or
- 22 conditions, you know, there's -- there's a similar
- 23 concern that they may not be implemented, they may not
- 24 be implemented fully, they may not be effective if
- 25 implemented, we may not know for a long time whether

- 1 they're working or not.
- 2 So all of those concerns are live with regard
- 3 to the Fish and Wildlife Service opinion.
- 4 MR. HERRICK: Now, if those -- if any
- 5 Mitigation Measures in a to-be-granted Take Permit
- 6 don't work, then they would probably try some other
- 7 measures.
- 8 Wouldn't that be rational on their part, Fish
- 9 and Wildlife Service?
- 10 WITNESS ROSENFIELD: It's a -- It's a very
- 11 bureaucratic progress that's under a political
- 12 microscope.
- 13 So what will happen in the future, I wouldn't
- 14 know. But, generally, there's a lot of talk in this
- 15 ecosystem and in the documents for Cal WaterFix about
- 16 adaptive management, and that's -- The principal of
- 17 adaptive management is that you try something, you
- 18 study whether it works and how it works, and then you
- 19 adjust.
- 20 So, in that context, that -- everybody --
- 21 management agencies and others seem to adopt quite
- 22 readily an adaptive management. That would be the
- 23 course of action as you described.
- MR. HERRICK: And I'm just trying to, you
- 25 know, maybe a shorter answer.

- 1 You know, if the initial set of criteria for
- 2 mitigation don't work, you would assume the Fish and
- 3 Wildlife Service would try some other ones or seek to
- 4 find other ones; correct?
- 5 WITNESS ROSENFIELD: I would hope that that
- 6 would be the case --
- 7 MR. HERRICK: Yes.
- 8 WITNESS ROSENFIELD: -- yes.
- 9 MR. HERRICK: And so let's say this Petition
- 10 is granted within the next year or two, and then it
- 11 takes 12 to 14 years of construction, and then we
- 12 determine what the Mitigation Measures are and they may
- 13 not work or not.
- 14 What happens to the -- let's just say the
- 15 winter-run population during 14 to 20 years from now
- 16 until we figure out how to protect fish?
- 17 WITNESS ROSENFIELD: Right. Well, the
- 18 winter-run Chinook Salmon population, as well as other
- 19 imperiled populations and not officially listed
- 20 populations in this watershed, are at a declining
- 21 trend. Their numbers are at or near historic lows.
- 22 They're in great danger of becoming extinct or being
- 23 extirpated from this estuary.
- So, not -- So, the time for action to protect
- 25 those species is -- is now, and if not several years

- 1 past.
- 2 And delaying action for another decade or more
- 3 in the series of events you described would not be in
- 4 the best interests of protecting those fish. It might
- 5 result in them disappearing while we wait for the
- 6 mitigations to work or not work and more studies to
- 7 determine whether they work.
- 8 MR. HERRICK: So absent something else
- 9 happening now or soon, determining the mitigation or
- 10 limitations on the California WaterFix 14, 15, 16 years
- 11 from now is -- is a -- a prescription for a decreased
- 12 population of many of these species of concern; isn't
- 13 it?
- 14 WITNESS ROSENFIELD: Given the current trends
- 15 and the -- the environmental conditions that are
- 16 believed or understood to drive those trends, and the
- 17 operations that drive those environmental conditions,
- 18 yes.
- 19 MR. HERRICK: So, in light of that, in your
- 20 opinion, is it in the public interest to -- to approve
- 21 the WaterFix Project under the proposals, terms, and
- 22 timeframes we're talking about here?
- 23 WITNESS ROSENFIELD: As currently proposed, it
- 24 does not seem to be in the interest of protecting fish
- 25 species or water quality in the Delta, given the

- 1 effects that are already identified in the analyses as
- 2 being negative compared to a No-Action Alternative,
- 3 some of which I've covered in my testimony.
- 4 MR. HERRICK: And without -- I'll finish up
- 5 here quickly.
- 6 But the NMFS Biological Opinion, which is
- 7 SWRCB-10 -- excuse me -- SWRCB-106, although it -- it
- 8 may cover the operations of the Project, it, too,
- 9 anticipates further analysis, adaptive management, and
- 10 efforts to make sure that any adverse impacts on the
- 11 listed -- or the species are mitigated; correct?
- 12 WITNESS ROSENFIELD: Can you repeat that? I'm
- 13 sorry.
- MR. HERRICK: Sorry.
- The NMFS Biological Opinion allows for
- 16 adaptive management in the future and later decisions
- 17 to make sure that any adverse impacts of the California
- 18 WaterFix would be mitigated to some extent; correct?
- 19 WITNESS ROSENFIELD: Yes, that's true.
- 20 MR. HERRICK: And -- But that -- that leaves
- 21 us in the same position we are with the Fish and
- 22 Wildlife Service Biological Opinion in that, from now
- 23 until the time the Project begins operating, the
- 24 fishery species will -- will continue to decline -- the
- 25 fishery species of concern will continue to decline;

- 1 correct?
- WITNESS ROSENFIELD: That's correct.
- 3 And with regard to the NMFS Biological Opinion
- 4 and the questions you've been asking, the Mitigation
- 5 Measures that I see in there are ill-defined in terms
- 6 of exactly how they'll work, when they'll be
- 7 implemented, how we'll switch from one regime to
- 8 another regime, whether the monitoring that underpins
- 9 those shifting operations will be accurate to the level
- 10 that's expected, which seems unlikely in many cases.
- 11 So, even the mitigations that are identified
- 12 in there seem speculative, at best, to me.
- 13 MR. HERRICK: Thank you.
- 14 Let me just have one or two last questions. I
- 15 think I'm at my time here.
- 16 You were asked some questions about a draft
- 17 memo, which is NRDC Number 63.
- 18 Could we pull that up, please, real quick?
- 19 (Exhibit displayed on screen.)
- MR. HERRICK: NRDC-63.
- 21 And as you can see, this is that ICF memo.
- Do you recall the questions you were asked
- 23 about that?
- 24 WITNESS ROSENFIELD: I do.
- 25 MR. HERRICK: And it deals with turbidity

- 1 impact -- or impacts to turbidity pursuant to the
- 2 California WaterFix?
- 3 WITNESS ROSENFIELD: That's correct.
- 4 MR. HERRICK: And is it correct to say that
- 5 most of this memorandum talks about how one would
- 6 calculate the amount of turbidity or sediment needed to
- 7 mitigate for the Project?
- 8 WITNESS ROSENFIELD: That's my recollection of
- 9 the document.
- 10 MR. HERRICK: And, to your knowledge, has
- 11 anyone figured out how one would mitigate a decrease in
- 12 sediment entering the Delta?
- 13 WITNESS ROSENFIELD: No, I'm not aware of.
- MR. HERRICK: Was that one of your concerns in
- 15 the discussion of turbidity, is that although it may be
- 16 recognized as an impact, and people may plan on doing
- 17 something about it, nobody knows how to do it yet;
- 18 correct?
- 19 WITNESS ROSENFIELD: Right.
- 20 There's -- As I remember in one of the
- 21 documents -- and I hesitate to identify which document
- 22 it was -- but there was a lot of discussion about we
- 23 will develop a plan, or Cal WaterFix Proponents,
- 24 Operators, will develop a plan for reintroducing
- 25 sediments into the Delta and maintaining Delta sediment

- 1 loads, and it was repeated over and over again that
- 2 that was of concern.
- 3 I believe it was an official Fish and Wildlife
- 4 Service Biological Opinion, although it may have been
- 5 in the CESA findings as well.
- 6 And so that -- You know, they don't identify a
- 7 plan, but that doesn't mean that there will be a plan,
- 8 or the plan will be effective, or that it will be
- 9 developed in time, or that we'll know that it's working
- 10 or not working before the impacts of decreasing
- 11 turbidity have their effect.
- MR. HERRICK: It would be no small thing to
- 13 figure out a way to increase turbidity in some channel
- 14 of the South Delta or anywhere in the Delta; would it?
- 15 WITNESS ROSENFIELD: Well, people come up with
- 16 surprising solutions.
- 17 MR. HERRICK: That's a very optimistic answer.
- 18 WITNESS ROSENFIELD: No. I mean, I don't want
- 19 to prejudge how easy or hard it would be.
- 20 It's, obviously, of concern to a lot of
- 21 researchers and Managers, the turbidity levels, and
- 22 there's not a lot of -- I'm not aware of a lot of
- 23 viable alternatives to -- to maintain or increase those
- 24 turbidity levels, although I'm -- I remain confident
- 25 that we can find such alternatives. But, again, they

- 1 haven't been identified yet, so . . .
- 2 So, when a document says we expect that
- 3 turbidity levels will be maintained and we'll develop a
- 4 plan for that, you have to take that with a grain of
- 5 salt, especially when you're dealing with species that
- 6 are very close to extinction, you know.
- 7 You need a plan, and you need a plan to
- 8 actually work, and you need to be sure that it's going
- 9 to work, before you make a major change to the habitat
- 10 of imperiled species.
- 11 MR. HERRICK: We could easily lose the Delta
- 12 Smelt population before such a plan is developed;
- 13 couldn't we?
- 14 WITNESS ROSENFIELD: Yes. Given the current
- 15 status of Delta Smelt, winter-run Chinook Salmon, it
- 16 would be all too easy for those populations to
- 17 disappear quite quickly.
- 18 MR. HERRICK: Thank you.
- 19 Madam Chair Hearing Officers, I don't -- I'm
- 20 not sure how to proceed.
- 21 I don't think the two Biological Opinions or
- 22 the Scientific Basis Report are in evidence yet.
- 23 They're listed, but they -- there's nothing next to
- 24 them on the web page that says some order let them in
- 25 or something.

- 2 offer them into evidence if no one else has or --
- 3 CO-HEARING OFFICER DODUC: I believe PCFFA
- 4 moved at least the Scientific Basis document. I'm not
- 5 sure about the other.
- 6 MR. HERRICK: The two Biological Opinions?
- 7 MR. DEERINGER: We can check on the Biological
- 8 Opinions, but I believe PCFFA-168 is the 2017
- 9 Scientific Basis Report.
- 10 MR. HERRICK: Okay. Absent any change, then,
- 11 is it okay for me to offer SWRCB-105 and '6, which are
- 12 the two Biological Opinions?
- 13 CO-HEARING OFFICER DODUC: When we ask for you
- 14 to submit cross exhibits -- cross-examination exhibits,
- 15 you may do so.
- 16 MR. HERRICK: Thank you. Thank you very much.
- 17 That's all I have. Thank you.
- 18 CO-HEARING OFFICER DODUC: All right. Thank
- 19 you, Mr. Herrick. As always, another excellent cross.
- Dr. Rosenfield, Mr. Jackson is up next with
- 21 another 30 minutes of cross.
- 22 Would you like to take a short break?
- 23 WITNESS ROSENFIELD: Sure, a short break.
- 24 CO-HEARING OFFICER DODUC: Why don't we take a
- 25 short five-minute break while Mr. Jackson comes up.

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1 Actually I'll give you even more.
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- We'll resume at 1:45.
- 3 WITNESS ROSENFIELD: Okay. Thank you.
- 4 (Recess taken at 1:37 p.m.)
- 5 (Proceedings resumed at 1:45 p.m.:)
- 6 CO-HEARING OFFICER DODUC: All right. We are
- 7 back in session.
- 8 And, Mr. Herrick, in our ruling of April 23rd,
- 9 we did move into exhibits Petitioner's case in --
- 10 Part 2 case in chief exhibits. We did move into the
- 11 record Petitioner's Part 2 case in chief exhibits,
- 12 which includes SWRCB-105 and 106, which are the BiOps.
- 13 We are checking on the scientific basis
- 14 document to see whether my recollection is correct, and
- 15 we will confirm that. If not, you may move that as
- 16 part of your cross-examination exhibits when the time
- 17 is appropriate.
- 18 MR. HERRICK: Thank you very much.
- 19 CO-HEARING OFFICER DODUC: And apparently we
- 20 started a new tradition, Mr. Herrick. A reward of
- 21 fruit and other good food for an efficient, effective
- 22 cross-examination.
- I now have red bell peppers up.
- 24 All right.
- 25 CO-HEARING OFFICER MARCUS: See if you can

- 1 earn that, Mr. Jackson.
- 2 CO-HEARING OFFICER DODUC: And also doughnuts,
- 3 Mr. Jackson.
- 4 Mr. Jackson, your cross is up with food as
- 5 bribes along the way.
- 6 MR. JACKSON: Thank you very much. I'll go as
- 7 fast as I can go.
- 8 CO-HEARING OFFICER DODUC: Fast but, more
- 9 importantly, get what you need to get out of it.
- 10 MR. JACKSON: Thank you.
- 11 CROSS-EXAMINATION BY
- MR. JACKSON: Dr. Rosenfield, I'm going to ask
- 13 you a few questions that are general questions to
- 14 start, and then we'll move on to more specific
- 15 questions.
- 16 Would you describe the importance of the
- 17 San Francisco Bay and the Sacramento-San Joaquin Delta
- 18 in terms of fishery species in California.
- 19 WITNESS ROSENFIELD: Well, the Bay and -- Is
- 20 this on? Yeah.
- 21 The Bay and the Delta are the rearing grounds
- 22 and/or migratory thoroughfares through which several
- 23 anadromous fish and non-anadromous fish, that they use
- 24 the estuary for rearing grounds, the non-anadromous
- 25 ones.

- 1 And there are several species of those fish
- 2 that are also caught in commercial fisheries off the
- 3 coast and are recreational species.
- 4 So, for instance, Chinook Salmon are
- 5 commercially fished and recreationally fished as well;
- 6 White Sturgeon; there's a recreational fishery for
- 7 Starry Flounder supports -- partially supports a
- 8 commercial fishery, used to support it a lot more when
- 9 there more Starry Flounder.
- 10 So, those are examples of the importance of
- 11 the Bay and Delta and San Francisco Estuary as a whole
- 12 in -- in terms of their effects on fisheries resources.
- 13 MR. JACKSON: When you speak of the
- 14 San Francisco Estuary as a whole, what are you
- 15 including?
- 16 WITNESS ROSENFIELD: Well, it -- Obviously,
- 17 different people use the term differently.
- 18 I mean the -- the area including the Delta,
- 19 the area of tidal influence downstream to the area
- 20 where freshwater flows -- where freshwater stops
- 21 modifying either the salinity or other water quality
- 22 characteristics such as turbidity.
- So, when I talk about it, I'm talking about
- 24 the Delta, the embayments of San Francisco Bay, the
- 25 various embayments that are part of San Francisco Bay

- 1 out to the nearshore ocean.
- 2 MR. JACKSON: And what is the importance of
- 3 the watershed area of both the Delta -- to the Delta
- 4 and the Bay.
- 5 WITNESS ROSENFIELD: Well, the watershed area
- 6 is where the freshwater inputs come from to the Delta
- 7 and the estuary. And the estuary itself is defined in
- 8 large part by the interaction of fresh water with salt
- 9 water, the salt water coming from the ocean following
- 10 regular tidal cycles and storm cycles, something that's
- 11 beyond our control.
- The watershed, we have some control over how
- 13 much water makes it from the watershed into the estuary
- 14 so we have -- we have some control over the dynamics of
- 15 the estuary in that sense.
- 16 MR. JACKSON: Is it fair to say that the Bay
- 17 and Delta are in ecological crisis at the present
- 18 moment?
- 19 WITNESS ROSENFIELD: Can you define "crisis."
- 20 MR. JACKSON: Are there conditions that, if
- 21 not resolved soon, could result in the loss of
- 22 important species in the Delta?
- 23 WITNESS ROSENFIELD: Certainly, that's true.
- MR. JACKSON: Is that true also in the Bay?
- 25 WITNESS ROSENFIELD: Well, some of the species

- 1 are the same species, so, you know, the species don't
- 2 necessarily -- they're not looking at it from a Google
- 3 Maps/Google Earth perspective, so, the difference
- 4 between the Delta and the Bay is not necessarily
- 5 apparent to them, although it may be because of the
- 6 other environmental characteristics.
- 7 So, yes, I'm talking about species in the
- 8 Delta and in the Bay that live in either area or
- 9 migrate through both areas. They are -- Using your
- 10 definition of "crisis," they are in crisis.
- 11 MR. JACKSON: Does the crisis include problems
- 12 with both water flow and water quality?
- 13 WITNESS ROSENFIELD: It -- The water flow is
- 14 a -- is a driver of water quality, is among the drivers
- 15 of water quality. And there are water quality concerns
- 16 that are at least partially related to flow into the
- 17 est -- into the Delta and estuary.
- 18 MR. JACKSON: Are there water quality problems
- 19 that are . . .
- 20 Are there any water quality problems that are
- 21 not in some way related to flow?
- 22 WITNESS ROSENFIELD: You're -- Are you
- 23 speaking about in the Delta and the Bay?
- MR. JACKSON: Yes.
- 25 CO-HEARING OFFICER DODUC: Mr. Bezerra.

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1 MR. BEZERRA: Objection: Vague and ambiguous
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- 2 as to "in some way." I don't know what that means.
- 3 What relationship are we talking about between flow and
- 4 water quality variables?
- 5 MR. JACKSON: If --
- 6 CO-HEARING OFFICER DODUC: Mr. Jackson.
- 7 MR. JACKSON: If Dr. Rosenfield can answer the
- 8 question, then it's fine. If he can't, I'll amend the
- 9 question. I --
- 10 CO-HEARING OFFICER DODUC: Dr. Rosenfield?
- 11 WITNESS ROSENFIELD: I was going to say that
- 12 my understanding of people who -- from people who do
- 13 this kind of work is that water temperature is
- 14 generally in equilibrium by the time water from the
- 15 river reaches the Delta. So changing flow levels
- 16 upstream would not necessarily affect temperature --
- 17 water temperatures in the Delta or downstream.
- But in terms of pollutants, toxins,
- 19 undesirable organisms, things that are affected by
- 20 water quality, there are many of those water quality
- 21 concerns that are affected by the amount of freshwater
- 22 entering the estuary.
- MR. JACKSON: In general, is . . .
- Does more flow help immunity rate problems
- 25 like salinity, dissolved oxygen, and exotic species?

- 1 CO-HEARING OFFICER DODUC: Mr. Bezerra.
- 2 MR. BEZERRA: Objection: Compound; also vague
- 3 and ambiguous as to what flows, when, where, how.
- 4 MR. JACKSON: Again, if Dr. Rosenfield can
- 5 answer the question . . .
- 6 CO-HEARING OFFICER DODUC: I think a little
- 7 bit more specificity would be helpful, Mr. Jackson.
- 8 MR. JACKSON: All right. Just picking a
- 9 parameter of water quality like dissolved oxygen, does
- 10 more -- does more flow in general help with dissolved
- 11 oxygen problems?
- 12 WITNESS ROSENFIELD: There are places where
- 13 increasing the flow of water would ameliorate dissolved
- 14 oxygen problems such as in the San Joaquin ship channel
- 15 and certainly rivers upstream on the San Joaquin side.
- 16 So it can have that effect.
- 17 The -- In the Delta, it depends on where you
- 18 are in the Delta, what kind of flows you're talking
- 19 about, from what source, et cetera.
- 20 MR. JACKSON: Does -- Does flow assist in
- 21 establishing conditions -- appropriate salinity
- 22 conditions for certain species?
- 23 WITNESS ROSENFIELD: Freshwater flow is . . .
- 24 CO-HEARING OFFICER DODUC: Mr. Bezerra.
- MR. BEZERRA: Again, vague and ambiguous.

1 But what species are we talking about? What

- 2 flows? What seasons? What --
- 3 CO-HEARING OFFICER DODUC: Let's hear what
- 4 Dr. Rosenfield has to say.
- 5 WITNESS ROSENFIELD: Can you repeat the
- 6 question?
- 7 MR. JACKSON: Yes.
- 8 In general, does -- does higher flow help
- 9 ameliorate salinity problems? Does it . . .
- 10 In terms -- Are there certain species that
- 11 need brackish water, for instance, in order to survive?
- 12 WITNESS ROSENFIELD: There are certain species
- 13 that, through all or part of their life cycle, do
- 14 better in brackish water, yes.
- MR. JACKSON: In terms of exotic species, does
- 16 more flow generally favor native species over exotic
- 17 species in the San Francisco Bay-Delta?
- 18 WITNESS ROSENFIELD: The research that I've
- 19 seen, and some that I've conducted with my staff, shows
- 20 that increased freshwater flows in the winter/spring
- 21 months in particular is correlated with declines in
- 22 certain non-native species.
- MR. JACKSON: And could you name some of
- 24 those?
- 25 WITNESS ROSENFIELD: Inland Silverside, and I

- 1 believe some of the Centrarchid Bass species.
- 2 MR. JACKSON: And these species are predators
- 3 of the native Salmonids and pelagic fish?
- 4 WITNESS ROSENFIELD: They are fish predators,
- 5 yes.
- 6 MR. JACKSON: Does . . . Does the existing
- 7 set of problems in the -- in the Bay-Delta partially --
- 8 Is it partially caused by lack of inflow into the Delta
- 9 in some years?
- 10 CO-HEARING OFFICER DODUC: Mr. Bezerra.
- 11 MR. BEZERRA: Objection: Vague and ambiguous.
- 12 What are the existing set of problems in the
- 13 Delta?
- 14 What flow are we talking about relative to
- 15 them?
- 16 MR. JACKSON: We went through the question of,
- 17 is there an ecological crisis in the Delta. He
- 18 answered that there was.
- 19 I can go through everything in the Board's
- 20 fact sheets that indicate the individual problems.
- 21 CO-HEARING OFFICER DODUC: Mr. Rosenfield, to
- 22 what extent are you able to answer that question?
- 23 WITNESS ROSENFIELD: I think I'd prefer some
- 24 more specificity.
- 25 CO-HEARING OFFICER DODUC: All right.

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1 MR. JACKSON: All right. In regard to
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- 2 Salmonid passage on the Sacramento River, are there --
- 3 are there time periods in which more inflow would make
- 4 it more likely that they survive the passage into the
- 5 sea?
- 6 WITNESS ROSENFIELD: Are you talking about
- 7 adult passage or juvenile?
- 8 MR. JACKSON: Juvenile.
- 9 WITNESS ROSENFIELD: Juvenile.
- 10 Yes, increased freshwater flows are, in many
- 11 places, correlated with better survival of the fish.
- 12 At certain levels, the flows also inundate --
- 13 increases the flow levels in certain areas, inundate
- 14 additional habitat that's believed to be beneficial to
- 15 migrating Salmon, which prepares them -- if they
- 16 utilize the habitat prepares them -- better prepares
- 17 them for survival in the -- in the ocean when they get
- 18 there, because they grow better in habitat.
- 19 So, flow does have an effect on the survival
- 20 and productivity of Chinook Salmon in the system we
- 21 have now for sure.
- 22 MR. JACKSON: Does flow have -- additional
- 23 flow have an effect on the pelagic fish?
- 24 WITNESS ROSENFIELD: Yes, it does.
- 25 Increases in flow levels in the winter and

- 1 spring months, different months for different species,
- 2 et cetera, has a -- Flows Are positively correlated
- 3 with population indices for a variety of species that
- 4 otherwise have very little to do with each other
- 5 ecologically, or not very similar.
- 6 So it's having an effect across a range of
- 7 species, probably through different mechanisms for
- 8 those different species.
- 9 MR. JACKSON: Does the existing science point
- 10 to what the mechanisms are that are improved by
- 11 additional flow?
- 12 CO-HEARING OFFICER DODUC: Mr. Bezerra.
- 13 MR. BEZERRA: Objection: Vague and ambiguous
- 14 as to "existing science."
- 15 Are we talking specific papers, specific
- 16 species even?
- 17 CO-HEARING OFFICER DODUC: Ms. Ansley.
- 18 MS. ANSLEY: I would join in that objection.
- 19 My -- And my problem with these questions that
- 20 go to multiple species or just saying the words,
- 21 sometimes additional flow, and not giving us a
- 22 magnitude.
- 23 Later, the record could be pointed to to
- 24 support things that -- that these general statements
- 25 might not necessarily have been about.

- 1 So, I think that these objections to vague and
- 2 ambiguous are important because Dr. Rosenfield's
- 3 testimony is very specific.
- 4 He does point to specific scientific studies,
- 5 but as we see from the testimony, that different
- 6 species have different effects, and different flow
- 7 levels in certain species can have different effects.
- 8 So what I'm worried about here, is, I know
- 9 we're trying to move through this, but I'm worried
- 10 about the clarity of the record later and what his
- 11 statements can be used to support.
- 12 CO-HEARING OFFICER DODUC: All right.
- 13 MR. JACKSON: The purpose of the questions is
- 14 that, sitting here through the last 150 days or so --
- 15 CO-HEARING OFFICER DODUC: Has it been that
- 16 many?
- MR. JACKSON: Well, Part 1 as well.
- 18 But is that we're losing sight of the Delta as
- 19 an ecological hole, and we're arguing over scientific
- 20 papers individually, and whether or not they're
- 21 consistent, and there's hundreds of them.
- I'm trying to get back to the ecology of the
- 23 largest estuary on the West Coast of the Americas.
- 24 CO-HEARING OFFICER DODUC: All right. We will
- 25 note Mr. Jackson's question for that purpose.

1 WITNESS ROSENFIELD: Does that mean I respond?

- 2 CO-HEARING OFFICER DODUC: To the extent that
- 3 you're able to. Or if you need additional details,
- 4 then ask for them.
- 5 WITNESS ROSENFIELD: If Mr. Jackson can repeat
- 6 the question, I'll try and add the -- some level of
- 7 specificity per the objections that were raised.
- 8 MR. JACKSON: I hate to do this, but could you
- 9 read back my question.
- 10 (Record read.)
- 11 WITNESS ROSENFIELD: So, for certain species,
- 12 the -- the -- there is good science that indicates
- 13 particular mechanisms that are beneficial to certain
- 14 fish species, thinking specifically, as an example,
- 15 Sacramento Splittail benefit from inundated
- 16 floodplains. So that's a mechanism by which flow at a
- 17 certain level provides habitat for them to spawn and
- 18 rear in.
- The mechanisms for other species are . . .
- 20 For -- For species like Starry Flounder, for
- 21 instance, the leading hypothesis there would have to do
- 22 with gravitational circulation currents that are
- 23 established when flows reach a certain level. The
- 24 strength of those flows causes a counter current on the
- 25 bottom that would move bottom-dwelling fish into the

- 1 Bay, probably the same mechanism for Crangon Shrimp,
- 2 the delay.
- 3 And my answer is, you know, have those things
- 4 been researched and other alternative hypotheses been
- 5 eliminated? Not to my knowledge. But I'm also not
- 6 really aware of alternative hypotheses for those two
- 7 species in that mechanism. Not to say that there
- 8 isn't.
- 9 For other species of interest to the mech --
- 10 there are a wide variety of hypothesized mechanisms and
- 11 there is efforts under -- underway to get what at those
- 12 mechanisms are.
- 13 My paper with Matt Nobriga at Fish and
- 14 Wildlife Service was designed to take a next step to
- 15 understand the mechanisms related to the Longfin Smelt
- 16 relationship with the Longfin Abundance Indices,
- 17 relationships with outflow, try and narrow that down to
- 18 a time period in the life cycle where flow appears to
- 19 be having an effect versus time periods where flow does
- 20 not seem to be having an effect.
- 21 Once you know the time period in the life
- 22 cycle, you can begin to hone in on mechanisms.
- 23 So -- So, the answer is that science is -- You
- 24 know, the current state of science is moving towards an
- 25 improved understanding of mechanisms for those species

- 1 where we don't understand the mechanisms. In other
- 2 cases, we do understand the mechanisms quite well.
- 3 But, you know, there are a lot of things in
- 4 the world that we don't understand the mechanisms for,
- 5 including gravity. And understanding the mechanisms is
- 6 not really required to form an opinion about how to
- 7 protect fish species, given the evidence that you have.
- 8 And so my professional opinion in my
- 9 statements, in my testimony, are based on mechanisms
- 10 where we understand the mechanisms and strong
- 11 statistical correlations backed by ecological
- 12 understanding of the mechanisms that might be related
- 13 to the -- to the driving force of flow.
- MR. JACKSON: Did you testify, Dr. Rosenfield,
- 15 in the 2010 Public Trust hearings before the Board?
- 16 WITNESS ROSENFIELD: It's a long time ago now,
- 17 but, yes, I believe I did.
- 18 MR. JACKSON: Did you review the findings of
- 19 the Board in that hearing?
- 20 WITNESS ROSENFIELD: I did.
- 21 MR. JACKSON: Do you agree with the findings
- 22 of the Board in that hearing?
- 23 WITNESS ROSENFIELD: I was . . . very
- 24 impressed with the overall assimilation of the evidence
- 25 that the Board received and its interpretation of all

- 1 of the evidence it received from multiple parties
- 2 regarding the effects -- well, regarding the declines
- 3 of native fish species, the precarious nature of
- 4 their -- of their existence, water quality parameters,
- 5 et cetera.
- 6 And on the effects of freshwater flows, how
- 7 declines in freshwater flows would exacerbate the
- 8 precarious state of those species, or water quality
- 9 conditions, and increases in flows would tend to
- 10 protect the species that they were describing there.
- 11 So, in general, I was impressed with the
- 12 report. I'm sure there were details of it that I'm not
- 13 recalling right now where I would disagree. That sort
- 14 of comes along with being a scientist and reading other
- 15 people's science.
- But, in general, I agreed with the finding
- 17 that current levels of freshwater flow are inadequate
- 18 to protect the public trust resources that were the
- 19 subject of that hearing.
- 20 MR. JACKSON: Did you also review the Cal Fish
- 21 and Wildlife report on basically what the fish needed?
- 22 WITNESS ROSENFIELD: Are you referring to the
- 23 submission of Cal Fish and Wildlife -- which was
- 24 Department of Fish & Game at the time -- to the
- 25 legislature --

- 1 MR. JACKSON: Yes.
- 2 WITNESS ROSENFIELD: Yes, I reviewed that
- 3 Biological Objectives Report.
- 4 MR. JACKSON: Does the biological -- Did you
- 5 agree with the Biological Objectives Report?
- 6 CO-HEARING OFFICER DODUC: Mr. Bezerra.
- 7 MR. BEZERRA: Objection: Vague and ambiguous.
- 8 Again, we've got a large document with many
- 9 statements in it, and the question is asking for the
- 10 witness' agreement as to all of them, apparently.
- 11 I believe Miss Des Jardins submitted this as
- 12 an exhibit. We could probably pull that up and
- 13 Mr. Jackson could ask specific questions about it if he
- 14 likes.
- 15 CO-HEARING OFFICER DODUC: I understand
- 16 Mr. Jackson is trying to pursue more general lines of
- 17 questioning.
- 18 Mr. Jackson, was there a particular area in
- 19 that report, particular issue, that you wish
- 20 Dr. Rosenfield to opine on?
- 21 MR. JACKSON: Yes, there is, and it's about
- 22 two questions away.
- 23 CO-HEARING OFFICER DODUC: Okay.
- 24 MR. JACKSON: If --
- 25 WITNESS ROSENFIELD: Can you repeat the

- 1 question?
- 2 MR. JACKSON: -- to go forward.
- 3 I'll restate the current question.
- 4 The current question is: Did you also find
- 5 the Cal Fish & Game, at that time, report to the State
- 6 Legislature in regard to fishery species and their
- 7 needs to be . . . correct?
- 8 WITNESS ROSENFIELD: Well, I found that the
- 9 conclusion -- which I'll paraphrase -- that -- that the
- 10 levels of -- current levels of freshwater flow were
- 11 insufficient to protect public trust fisheries in the
- 12 Delta and watershed as they are currently configured.
- I found that to be correct.
- 14 I remember certain analyses or recommendations
- 15 in there that I did not feel went far enough, would not
- 16 be protective enough of the species.
- 17 So -- But, in general, their presentation and
- 18 analysis was good and, you know, another -- another
- 19 perspective on the problems that we face.
- So, I mean, on a professional level, I
- 21 appreciated the input and agreed with a lot of what was
- 22 said, but there are details that I did not think were
- 23 protective enough.
- 24 MR. JACKSON: The -- In -- In the last eight
- 25 years since that particular hearing, have you . . .

- 1 read scientific information that would cause you to
- 2 believe that those two documents are no longer relevant
- 3 to the problems in the Delta?
- 4 WITNESS ROSENFIELD: To the contrary. I think
- 5 the research that's come out -- I mean, there were
- 6 hearings, as I recall -- they were in 2012, which were
- 7 a followup to the 2010 report on this very question:
- 8 Was there new information -- I'm paraphrasing. Was
- 9 there new information that would modify it in the
- 10 findings of the 2010 report?
- 11 And even at that time, within the span of two
- 12 years, the publications that came out seemed to
- 13 reinforce the finding -- the general findings of the
- 14 State Water Board's report and the general findings of
- 15 the Department of Fish and Game's report regarding the
- 16 negative effects of decreasing or -- or levels of
- 17 freshwater flow that were too low as a result of human
- 18 consumptive uses of that water over storage of the
- 19 water.
- 20 Since 2012, the evidence continues to
- 21 mount . . . more strongly, indicating the need for --
- 22 to improve freshwater flows as part of other fixes to
- 23 the ecosystem. There are certainly physical habitat
- 24 things that need to be fixed as well.
- 25 But the evidence seems to clearly indicate

- 1 that any solution to protecting the public trust
- 2 fisheries, that are not currently being protected that
- 3 well, will involve improvements to freshwater flow in
- 4 some seasons in -- in various locations throughout the
- 5 watershed.
- 6 CO-HEARING OFFICER DODUC: Mr. Bezerra.
- 7 MR. BEZERRA: I'm going to object to that last
- 8 answer as hearsay.
- 9 Mr. Rosenfield apparently was restating what
- 10 he understands many scientific papers' statements to
- 11 have been. It's all hearsay.
- 12 CO-HEARING OFFICER DODUC: We'll note that.
- 13 WITNESS ROSENFIELD: I can restate it as my
- 14 opinion of the papers that I've read.
- 15 CO-HEARING OFFICER DODUC: I would think you
- 16 would have the same objection.
- 17 MR. BEZERRA: Correct.
- 18 WITNESS ROSENFIELD: Okay.
- 19 CO-HEARING OFFICER DODUC: We'll just note the
- 20 objection, Dr. Rosenfield.
- 21 WITNESS ROSENFIELD: Okay.
- MR. JACKSON: In both of those reports in
- 23 2010, the . . .
- There was a recommendation that 75 percent of
- 25 unimpaired flow on the Sacramento River -- I believe it

- 1 was December to May, but it may have been January to
- 2 June -- would improve estuarian qualities.
- 3 Do you -- You do agree with that number, the
- 4 75 percent?
- 5 WITNESS ROSENFIELD: Can you repeat the
- 6 question?
- 7 MR. JACKSON: In that particular -- In those
- 8 two particular reports to the legislature after the
- 9 2010 hearing, the recommendation of the State Water
- 10 Resources Control Board, supported by Cal Fish & Game,
- 11 was 75 percent of unimpaired flow during the
- 12 winter/spring months.
- 13 Is that your memory?
- MR. BEZERRA: Ob --
- 15 CO-HEARING OFFICER DODUC: Mr. Bezerra.
- MR. BEZERRA: Objection: Vague and ambiguous;
- 17 and compound.
- 18 We're talking about two different reports, one
- 19 by this Board, one by the Department, and I believe
- 20 Mr. Jackson stated at the beginning he could not
- 21 remember what averaging period we were using for the
- 22 flows.
- 23 This is easily resolvable by pulling up the
- 24 report and referring to the specific finding if we want
- 25 to ask questions about it.

- 1 CO-HEARING OFFICER DODUC: Mr. Jackson.
- 2 MR. JACKSON: Yeah. I don't think I need to
- 3 pull up the report. I'm asking whether or not, NRDC --
- 4 CO-HEARING OFFICER DODUC: In general.
- 5 Whether or not in general Dr. Rosenfield agrees with
- 6 the findings?
- 7 MR. JACKSON: Agrees with the finding.
- 8 CO-HEARING OFFICER DODUC: In terms of the
- 9 flows --
- 10 WITNESS ROSENFIELD: Right.
- 11 CO-HEARING OFFICER DODUC: -- from those two
- 12 reports.
- 13 WITNESS ROSENFIELD: My recollection is that
- 14 the State Water Board had a 75 percent of unimpaired
- 15 flow recommendation from the Sacramento River during
- 16 the winter/spring months.
- I don't recall at this moment whether the Cal
- 18 Fish & Game also expressed it in terms of a percentage
- 19 of unimpaired.
- 20 But, focusing on the State Water Board's
- 21 recommendation, which I do remember, yes, that -- their
- 22 finding tracked very well our recommendations for flow
- 23 on the Sacramento River as well as Cal Fish & Game's
- 24 recommendations for flow, and other parties.
- 25 So they rolled up those recommendations into a

- 1 percentage of unimpaired that was covering the -- Our
- 2 recommendations on the river systems were not initially
- 3 expressed in terms of percentage of unimpaired flows.
- 4 They were expressed in terms of functional flow effects
- 5 and what flows were necessary to produce those effects.
- 6 And Board staff, as I understand it, ruled
- 7 those into a percentage of the unimpaired, which I
- 8 thought was an improvement on the flow recommendations
- 9 that we had made initially.
- 10 MR. JACKSON: In regard to outflow, is
- 11 there . . .
- 12 Is there any advantage biologically for fish
- 13 to increasing outflow on the San Joaquin part of the
- 14 system?
- 15 CO-HEARING OFFICER DODUC: Miss Ansley.
- MS. ANSLEY: I'm going to lodge the same
- 17 objection as before: This is vague and ambiguous.
- 18 I mean, a biological effect for fish is just
- 19 too vague and ambiguous to -- to -- to answer
- 20 meaningfully since he's already testified that there
- 21 are fish that indeed like brackish environments, fish
- 22 that like freshwater environments.
- 23 His testimony is specific to the species that
- 24 he references with information. So I believe that the
- 25 question should be posed in a way that can provide a

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1 meaningful answer as to a particular species even.
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- 2 (Timer rings.)
- 3 CO-HEARING OFFICER DODUC: In general,
- 4 Dr. Rosenfield, would you agree that increasing flows
- 5 on the --
- 6 I guess -- Were you focusing on the
- 7 San Joaquin, Mr. Jackson?
- 8 MR. JACKSON: Yes, I was.
- 9 CO-HEARING OFFICER DODUC: -- would be
- 10 beneficial to various fish species?
- 11 WITNESS ROSENFIELD: Yes, that's correct,
- 12 particularly in the winter/spring months, that would be
- 13 a benefit.
- 14 MR. JACKSON: And why would it be a benefit?
- 15 CO-HEARING OFFICER DODUC: And that would be
- 16 your -- Was it -- Did you need more time or is that
- 17 your last question, Mr. Jackson?
- 18 MR. JACKSON: I can make that my last
- 19 question.
- 20 CO-HEARING OFFICER DODUC: Let's make it your
- 21 last question.
- MR. JACKSON: Oh, with --
- 23 CO-HEARING OFFICER DODUC: Second to last.
- 24 MR. JACKSON: -- a subheading.
- 25 CO-HEARING OFFICER DODUC: All right.

1 MR. JACKSON: I've got a Question 1 and an A

- 2 on it.
- 3 CO-HEARING OFFICER DODUC: Okay.
- 4 WITNESS ROSENFIELD: Can you repeat
- 5 Question 1?
- 6 MR. JACKSON: Yes.
- 7 Would there be a benefit to fish and wildlife
- 8 in the Delta to increase flows on the San Joaquin
- 9 River?
- 10 CO-HEARING OFFICER DODUC: And he answered
- 11 that already, so your followup question?
- MR. JACKSON: My followup question is:
- 13 Would it be advantageous to release water from
- 14 Friant Dam to contribute to flow on the San Joaquin
- 15 River?
- 16 CO-HEARING OFFICER DODUC: As a Fishery
- 17 Biologist, do you have an opinion on that,
- 18 Dr. Rosenfield?
- 19 WITNESS ROSENFIELD: Yeah. That's an
- 20 operational question.
- I mean, in the area downstream of Friant Dam
- 22 before it reaches the Merced River, that work is being
- 23 done to specify what flows are necessary to support the
- 24 reintroduction of Salmonids, among others, to that
- 25 stretch of river. Below that, we need to have other

- 1 river inputs.
- 2 And so, you know, the question would be
- 3 advantageous to what water users, which is not a
- 4 question that I would answer.
- 5 MR. JACKSON: Actually, the question was:
- 6 Would it be advantageous to fish below Friant?
- 7 WITNESS ROSENFIELD: To fish below Friant?
- 8 MR. JACKSON: Yes.
- 9 WITNESS ROSENFIELD: And are you talking about
- 10 additional flows in addition to what's being discussed
- 11 in the San Joaquin River Restoration Program?
- 12 MR. JACKSON: Yeah. I'm not talking about the
- 13 San Joaquin River Restoration Program.
- 14 WITNESS ROSENFIELD: So I'm not sure I
- 15 understand your question.
- 16 MR. JACKSON: I'm talking about releasing
- 17 water for fish from Friant Reservoir sufficient to keep
- 18 them in good condition.
- 19 WITNESS ROSENFIELD: But you're talking
- 20 downstream of Friant --
- MR. JACKSON: Right.
- 22 WITNESS ROSENFIELD: -- but upstream of
- 23 Merced?
- MR. JACKSON: Yes.
- 25 CO-HEARING OFFICER DODUC: Dr. Rosenfield, I

1 would repeat your earlier response that you're not an

- 2 expert on operational matters.
- 3 And in your opinion, I believe, as long as
- 4 there is increased flow of sufficiency to benefit
- 5 fishery resources, that would be your interest.
- 6 WITNESS ROSENFIELD: That -- Correct.
- 7 The -- The flows downstream of Friant to
- 8 maintain fish -- downstream of Friant, per se, is the
- 9 subject of a whole another process that I am aware of
- 10 but rarely participate in directly as an expert.
- 11 So I do not care to comment on what additional
- 12 flows are necessary in addition to what's being worked
- 13 out in that process.
- MR. JACKSON: Thank you, sir.
- 15 WITNESS ROSENFIELD: Thank you.
- MR. JACKSON: No further questions.
- 17 CO-HEARING OFFICER DODUC: Thank you,
- 18 Mr. Jackson.
- Dr. Rosenfield, Miss Meserve is next with
- 20 about 10 to 15 minutes of cross-examination.
- 21 Are you okay to proceed?
- 22 WITNESS ROSENFIELD: (Nodding head.)
- 23 CO-HEARING OFFICER DODUC: All right. And
- 24 unless Miss Morris -- Miss Sheehan, will you be
- 25 conducting across on behalf of Miss Morris?

- 1 MS. SHEEHAN: (Nodding head.)
- 2 CO-HEARING OFFICER DODUC: Then we will take a
- 3 break after Miss Meserve is done.
- 4 MR. OBEGI: I'd like to lodge an objection to
- 5 the substitute cross-examination.
- 6 The ruling yesterday was that if Miss Morris
- 7 was not here, she would lose the right to
- 8 cross-examine. And having a substituting attorney
- 9 cross-examine him out of order is prejudicial to our
- 10 interest.
- 11 CO-HEARING OFFICER DODUC: Mr. Obegi, my
- 12 understanding yesterday, while Miss Morris was making
- 13 her request, was that she said she might have to send
- 14 in a substitute.
- 15 MR. OBEGI: It would have been -- That was not
- 16 how she represented it to me at the time. And if that
- 17 was the case, they should have gone in order, and --
- 18 but we've lodged our objection.
- 19 CO-HEARING OFFICER DODUC: You've lodged your
- 20 objection.
- 21 But that was my understanding of her request
- 22 which we approved yesterday.
- 23 All right. Miss Meserve.
- MS. MESERVE: Thank you.
- 25 Good afternoon. Osha Meserve for Friends of

- 1 Stone Lakes National Wildlife Refuge.
- 2 I just have a few questions about the bases
- 3 for his conclusion regarding the survival rates of
- 4 Salmon, and a couple of questions about bypass flows,
- 5 and the fish screens.
- 6 And I believe Mr. Herrick asked most of the
- 7 questions I had on sediment.
- 8 CO-HEARING OFFICER DODUC: Yes. The
- 9 outstanding cross of Mr. Herrick.
- 10 (Laughter.)
- 11 MS. MESERVE: Yes. It's always a good time to
- 12 embarrass Mr. Herrick.
- So, if -- I did have an exhibit on the thumb
- 14 drive. If Mr. Baker could please put that up. I've
- 15 marked it as FSL-52.
- 16 (Exhibit displayed on screen.)
- MS. MESERVE: And this is a study which I
- 18 believe you're familiar with, Dr. Rosenfield, by
- 19 Klimley?
- 20 WITNESS ROSENFIELD: Yes. This is the paper
- 21 that I was referencing in my testimony that I provided
- 22 the wrong literature citation for that I corrected this
- 23 morning.
- MS. MESERVE: And so you reviewed this report
- 25 in preparing your testimony; is that correct?

- 1 WITNESS ROSENFIELD: I do.
- 2 MS. MESERVE: And thinking about -- or you can
- 3 refer to your conclusion -- about the significantly
- 4 lower survival rate for -- with lower flows, was this
- 5 report part of the basis for that conclusion?
- 6 WITNESS ROSENFIELD: For the lower survival of
- 7 Salmon in the Sacramento River under lower-flow
- 8 conditions versus high-flow conditions, yes.
- 9 MS. MESERVE: If we could please scroll to
- 10 Page 10 of this report.
- 11 (Exhibit displayed on screen.)
- MS. MESERVE: Is this graphic here regarding
- 13 survival rates of tagged fish, was that one of the
- 14 things you were referring to?
- 15 WITNESS ROSENFIELD: I believe I was more
- 16 relying on the statement in the text.
- MS. MESERVE: Do these -- And, again, if you
- 18 need more time to take a look.
- 19 But do these graphs tend to show that, when
- 20 the flows were higher, the survival rates were also
- 21 higher?
- 22 WITNESS ROSENFIELD: I'm inferring from the
- 23 graphic.
- MS. MESERVE: I do have a paper version if
- 25 that would help.

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1 WITNESS ROSENFIELD: That might help.
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- Thanks.
- 3 (Examining document.)
- 4 WITNESS ROSENFIELD: I'd have to review the
- 5 paper again to get the textual context of -- of this
- 6 graphic.
- 7 It's not immediately transparent to me what
- 8 the Y-Axis is in these graphs, the frequency, whether
- 9 that's a relative percentage, in which case this graph
- 10 would be showing differences in timing among years.
- 11 MS. MESERVE: Is there any other part of this
- 12 report that you, sitting here today, would believe your
- 13 statement on Page 10 was based on that you'd like to
- 14 point out right now?
- 15 WITNESS ROSENFIELD: Give me a minute to look
- 16 through.
- 17 (Examining document.)
- 18 WITNESS ROSENFIELD: Yeah. It's on -- The
- 19 passage that was -- sticks in my mind as I sit here,
- 20 is, from the first column, first paragraph of Page 12
- 21 of the document.
- 22 (Exhibit displayed on screen.)
- 23 WITNESS ROSENFIELD: Let's see. Where is it?
- It's about in the middle of that first
- 25 paragraph. It says (reading):

1	"A total of 12 (8 percent) of the
2	150 tagged smolts released at the two
3	sites were detected at the Sacramento
4	node. During the El Nigo conditions of
5	spring 2016, 54 (27 percent) of 200
6	tagged smolts were detected at the
7	Sacramento nodes. These smolts not only
8	exhibited higher migratory success but
9	also moved downstream faster than the
10	smolts during spring 2015. This higher
11	survival and faster movement coincided
12	with the higher flows in the Sacramento
13	River during 2016."
14	MS. MESERVE: And, so, in general, that
15	statement along with the rest of this report supports
16	your conclusion on Page 10?
17	WITNESS ROSENFIELD: Let me go to Page 10.
18	MS. MESERVE: And that's on Line 21 of
19	Page 10.
20	WITNESS ROSENFIELD: (Examining document.)
21	MS. MESERVE: Feel free to correct me if I'm
22	not right.
23	WITNESS ROSENFIELD: Yeah. So this is one
24	example of a study using newer-technology acousticall
25	tagged fish is probably more accurate than previous -

- 1 or more informative, I should say, than previous
- 2 technologies. This is one example.
- I believe I've cited other examples of where
- 4 that technology documented higher success of migrating
- 5 Chinook Salmon under higher-flow conditions than under
- 6 lower-flow conditions, so this is one example of that.
- 7 MS. MESERVE: And now moving to the specifics
- 8 of the proposed North Delta diversions which also
- 9 impact flows.
- 10 Thinking about the -- your knowledge of fish
- 11 species in the Delta, there are numerous fish species
- 12 that spend all or part of their life history in the
- 13 Delta; is that correct?
- 14 WITNESS ROSENFIELD: Yes, that's correct.
- 15 MS. MESERVE: And those include both listed
- 16 fish as well as unlisted fish; is that correct?
- 17 WITNESS ROSENFIELD: Listed under the
- 18 Endangered Species Act or non-listed, yes.
- 19 MS. MESERVE: Or under the State Endangered
- 20 Species Act?
- 21 WITNESS ROSENFIELD: Either, yes.
- MS. MESERVE: And, in your opinion, would you
- 23 characterize all of these fish, whether listed or not,
- 24 as public trust resources?
- 25 WITNESS ROSENFIELD: I'm not an attorney, so I

- 1 hesitate to tread into the ground of what counts as
- 2 public trust resource or not.
- 3 But I understand that the public trust covers
- 4 fisheries in particular, so, to the extent that there
- 5 are fisheries for the fishes, yes.
- 6 And to the extent that those fish, even if
- 7 there aren't fisheries, support other public trust
- 8 resources like terrestrial species or other fishes or
- 9 marine mammals, then yes.
- 10 MS. MESERVE: Other -- Another example, would
- 11 that also include, like, Native American uses of fish
- 12 for their ceremonies?
- 13 WITNESS ROSENFIELD: Can you rephrase that as
- 14 a question.
- MS. MESERVE: For instance, as the Pacific
- 16 Lamprey, I believe, is used by tribal peoples in their
- 17 ceremonies.
- 18 WITNESS ROSENFIELD: Can you phrase that as a
- 19 full question?
- 20 MS. MESERVE: Would you also consider
- 21 important, rather than using the public trust
- 22 resources, the use by tribal peoples of certain fishes
- 23 that are present in the Delta sometimes?
- 24 WITNESS ROSENFIELD: I consider that
- 25 important, yes.

- 1 CO-HEARING OFFICER DODUC: Miss Ansley.
- 2 MS. ANSLEY: Yeah. I'd like to lodge an
- 3 objection.
- 4 I've been through Dr. Rosenfield's Statement
- 5 of Qualifications, and I'm not sure there's been a
- 6 foundation laid that he has expertise in Native
- 7 American uses of fish species or other species in the
- 8 Delta.
- 9 MS. MESERVE: I think that would go to the
- 10 weight of his opinion.
- MS. ANSLEY: Well --
- 12 CO-HEARING OFFICER DODUC: Dr. Rosenfield, to
- 13 what extent are you familiar with native cultural uses
- 14 of various fisheries?
- 15 WITNESS ROSENFIELD: I read some papers on it
- 16 in this area, including archeological papers that study
- 17 mittens and document the use of fishes in the -- that
- 18 are currently found in the estuary by Native Americans
- 19 prior to --
- 20 CO-HEARING OFFICER DODUC: All right.
- 21 Overruled.
- 22 WITNESS ROSENFIELD: -- European entry.
- MS. MESERVE: And then thinking about the
- 24 presence of the various fish in the Delta, which is a
- 25 long list, would it be fair to say that there would

1 likely always be some of these native fish species

- 2 present in the Delta?
- 3 WITNESS ROSENFIELD: Can you define "always"?
- 4 MS. MESERVE: Well, as background, I searched
- 5 in the EIR and elsewhere for a presence table that
- 6 would show when all these different fish were present,
- 7 and there actually is no single table.
- 8 But from studying the list, it appeared that
- 9 during some time of the year, all of the fish that were
- 10 studied, whether listed or unlisted, some were in the
- 11 area of the proposed diversions.
- 12 So I'm asking you whether you would believe
- 13 the same thing that I found.
- 14 CO-HEARING OFFICER DODUC: Miss Ansley.
- MS. ANSLEY: I think my objection is that, in
- 16 the beginning, the question was the Delta, but in the
- 17 end with her further explanation, she was now talking
- 18 about the proposed diversion, which I take to mean the
- 19 North Delta diversion.
- 20 So, perhaps the question could be clarified as
- 21 to where fish presence is being asked.
- 22 MS. MESERVE: I think what I mean is in the --
- 23 in the vicinity of the diversions and downstream of the
- 24 diversions.
- 25 CO-HEARING OFFICER DODUC: Do you have that

- 1 knowledge, Dr. Rosenfield, to answer that question?
- 2 WITNESS ROSENFIELD: Not at my fingertips for
- 3 every month of the year.
- 4 CO-HEARING OFFICER DODUC: All right.
- 5 MS. MESERVE: Would you think that the
- 6 disclosure of such information would be helpful?
- 7 WITNESS ROSENFIELD: I would think that it
- 8 would be good to know when species are present, if
- 9 you're trying to avoid impacts to those species from a
- 10 point source of impact.
- MS. MESERVE: Did you look for that same
- 12 information in the EIR or other Project documents?
- 13 WITNESS ROSENFIELD: I generally relied for
- 14 the timing on a table similar to what you describe --
- 15 or a set of tables similar to what you describe, in the
- 16 Department of Fish & Game's 2010 Biological Objectives
- 17 Report submitted to the State Legislature where they
- 18 lay out month by month what life stage of each species
- 19 is present in the area.
- 20 It's not specific to the North Delta
- 21 diversion, but that's where I go to to recheck timing
- 22 of things if I need -- need confirmation.
- 23 MS. MESERVE: I shall hit you up for that page
- 24 number.
- Okay. Now, is it your understanding that

- 1 real-time operations of the North Delta diversions
- 2 relate only to the listed Salmon and Smelt species?
- 3 WITNESS ROSENFIELD: That's my understanding.
- 4 MS. MESERVE: And I understand that, on
- 5 Page 41 of your testimony, you recommended a 35,000 cfs
- 6 bypass flow from November 1st to June 1st, but I'm
- 7 going to ask you about the pulse flow protections that
- 8 are proposed as part of this Petition.
- 9 And with respect to those pulse flow
- 10 protections, they are only in effect October through
- 11 June; is that correct?
- 12 WITNESS ROSENFIELD: Pulse flow protections.
- MS. MESERVE: I'm sorry?
- 14 WITNESS ROSENFIELD: You're asking about when
- 15 are the pulse flow protections in effect?
- MS. MESERVE: That's correct.
- 17 WITNESS ROSENFIELD: I'd have to review my
- 18 notes about the exact months.
- 19 MS. MESERVE: If we could please have Exhibit
- 20 SWRCB-107. That's the ITP that was issued for the
- 21 Project.
- 22 (Exhibit displayed on screen.)
- 23 And . . . I think, just due to taking a little
- 24 bit longer on that one question, I'd need just a couple
- 25 more minutes if that would be all right.

1 And we could go to Page 190 of the ITP so that

- 2 Dr. Rosenfield can see the time period.
- 3 WITNESS ROSENFIELD: Well, while we're getting
- 4 there, I want to thank whoever's driving the screen and
- 5 scrolling through these documents.
- 6 (Exhibit displayed on screen.)
- 7 WITNESS ROSENFIELD: They're much more
- 8 efficient than I was in my home research.
- 9 MS. MESERVE: Wouldn't it great if we all had
- 10 Mr. Baker all the time?
- 11 WITNESS ROSENFIELD: Yes.
- 12 CO-HEARING OFFICER DODUC: Or Miss Gaylon from
- 13 this morning.
- MS. MESERVE: Yes. Any of the projectionists,
- 15 we're all very appreciative.
- So if you read this, Dr. Rosenfield, down
- 17 under real-time operations, do you see where it says
- 18 October through June?
- 19 WITNESS ROSENFIELD: (Examining document.)
- 20 You're looking at Section 9.9.4 or -- or --
- 21 MS. MESERVE: Wait. I'm sorry. Down -- Down
- 22 lower on the screen, 5.1.
- 23 WITNESS ROSENFIELD: I see. Okay.
- MS. MESERVE: Just to --
- 25 WITNESS ROSENFIELD: Controlling during

- 1 December through June period, yes.
- 2 MS. MESERVE: Right.
- 3 So those pulse flow protections provide more
- 4 than the 5,000 or 7,000 cfs bypass which was otherwise
- 5 applied in addition to some other requirements; right?
- 6 WITNESS ROSENFIELD: That's my understanding.
- 7 MS. MESERVE: And with respect to the months
- 8 of July through November, when there's no pulse flow
- 9 protections, would you be concerned about entrainment,
- 10 impingement or other negative effects on other fish
- 11 besides the list of Salmon and Smelt?
- 12 WITNESS ROSENFIELD: Besides the listed Salmon
- 13 and Smelt in the months . . .
- 14 Can you repeat the months?
- MS. MESERVE: In the months of July through
- 16 November; in other words, the months when there's no
- 17 pulse flow protections.
- 18 WITNESS ROSENFIELD: Off the top of my head,
- 19 I'm not sure which . . . species are in that area
- 20 during that time, so I'd have to review.
- 21 And, also, I have to review, I mean, more --
- 22 perhaps more importantly, which of the species that
- 23 would be in the area would receive any benefit from a
- 24 pulse flow protection.
- 25 But in that time period, pulse is a flow, you

- 1 know, unless there are bigger storms, are less common
- 2 than in other times of year. So if your question is
- 3 specific to pulse flows, that's one thing. If it's
- 4 bypass flows, that would be a different thing.
- 5 MS. MESERVE: But just going back to your
- 6 testimony, you didn't believe that the pulse flow
- 7 protections were adequate and suggested higher levels
- 8 of flows; correct?
- 9 WITNESS ROSENFIELD: That's correct.
- 10 MS. MESERVE: And I'm just noting that there's
- 11 some other months that aren't covered, but it sounds
- 12 like you didn't look at those specific months that are
- 13 outside of the time period you mention on Page 41 of
- 14 your testimony?
- 15 WITNESS ROSENFIELD: I didn't look at those
- 16 months, no.
- MS. MESERVE: Do you think that would be
- 18 worthy of consideration, in your opinion, as to whether
- 19 there should be additional flows provided during those
- 20 other months for certain species?
- 21 WITNESS ROSENFIELD: If it were brought to my
- 22 attention that there were certain species that --
- 23 particularly that are species that are very -- have
- 24 very depressed population levels that are present in
- 25 that area during those months, then, yeah, it would be

- 1 something I'd want to look into.
- 2 But, again, as I sit here, maybe I've been
- 3 myopically focused on the Chinook Salmon and the bypass
- 4 flows on the Smelt, and the bypass flows, but I don't
- 5 recall what other species would be in that area during
- 6 those months that I would be concerned about
- 7 entrainment and impingement.
- 8 MS. MESERVE: But we already discussed there
- 9 are several other species besides the Smelt and the
- 10 winter-run Salmon, the Chinook -- the winter- and
- 11 spring-run Chinook Salmon that do reside in the area of
- 12 the North Delta diversions and the Delta; correct?
- 13 WITNESS ROSENFIELD: Yeah. One species we
- 14 haven't talked about is Sturgeon.
- So your questions are making me want to go
- 16 look at where are the Sturgeon during those months.
- 17 Larval Sturgeon, in particular, could be -- and I
- 18 covered this in our comments on the WaterFix
- 19 RDEIR/SDEIS. The potential effects to Sturgeon, in
- 20 particular Sturgeon larvae or juveniles that are reared
- 21 in the Lower Sacramento River, and how they might be
- 22 affected by operations of the North Delta screens.
- But I don't recall, as I sit here, which
- 24 months those larvae and juveniles are in that area, so
- 25 I would have to look.

- 1 CO-HEARING OFFICER DODUC: And, Miss Meserve,
- 2 how much further do you have?
- 3 MS. MESERVE: In fact, just about three more
- 4 questions, I think.
- 5 CO-HEARING OFFICER DODUC: All right.
- 6 MS. MESERVE: Sorry it look a little longer.
- 7 And then just thinking about the sweeping
- 8 velocities that were required in the ITP of the .20
- 9 feet per second, that was only designed for Salmon and
- 10 Smelt; isn't that correct?
- 11 WITNESS ROSENFIELD: Those were certainly the
- 12 focal species. I don't recall whether the other
- 13 species were factored in, but it's related to research
- 14 by some of my colleagues about the performance of
- 15 Salmon and Smelt in relation to a screen and the
- 16 different factors of velocity.
- So, yes, that was the focus.
- 18 MS. MESERVE: And would you think that it
- 19 would be important to look at whether different
- 20 sweeping velocities would be needed for other fish in
- 21 the vicinity of the North Delta diversions?
- 22 WITNESS ROSENFIELD: Well, for instance, you
- 23 know, fish whose life history involves eggs that are
- 24 floating downstream, free-floating in the -- in the
- 25 water column, they could be impacted by the screens.

- 1 They wouldn't be effectively screened by the
- 2 screens as legs or as larvae, so sweeping velocities
- 3 might be important in protecting them.
- 4 Or they might have no effect at all. It's
- 5 hard to know.
- 6 MS. MESERVE: And did you see information
- 7 about those types of larvae in the ITP or other
- 8 documents you've reviewed for your testimony?
- 9 WITNESS ROSENFIELD: I don't recall seeing
- 10 information specific to other species.
- MS. MESERVE: Do you consider the proposed
- 12 North Delta diversion screens to be experimental in
- 13 nature?
- 14 WITNESS ROSENFIELD: I do.
- 15 RIGHT4: And then moving on to sediment.
- 16 CO-HEARING OFFICER DODUC: That was quite a
- 17 long list of three questions, Miss Meserve.
- 18 I want to make sure Dr. Rosenfield is not too
- 19 overtired.
- 20 WITNESS ROSENFIELD: I'm getting there, but if
- 21 we're --
- 22 CO-HEARING OFFICER DODUC: All right.
- 23 WITNESS ROSENFIELD: -- only a few left.
- 24 CO-HEARING OFFICER DODUC: A few left.
- MS. MESERVE: Yes.

- 1 My last question was just to follow up on the
- 2 Sediment Reintroduction Plan that was discussed by
- 3 Mr. Herrick's questions.
- 4 Was it because you considered the
- 5 Reintroduction Plan in the ITP, and elsewhere, to be
- 6 experimental that you proposed to limit the amount of
- 7 sediment that could be removed to 5 percent of what was
- 8 in the river?
- 9 WITNESS ROSENFIELD: I don't recall seeing a
- 10 specific plan or a very detailed and comprehensive plan
- 11 about sediment reintroduction to the Sacramento River
- 12 after diversion from the North Delta.
- MS. MESERVE: I should clarify.
- 14 It's development of a Sediment Reintroduction
- 15 Plan in the future that I'm referring to.
- 16 WITNESS ROSENFIELD: Right.
- 17 So, the concern about the lack of specificity
- 18 and the lack of ability to verify whether such a plan
- 19 would work once it is developed led me to recommend
- 20 that a condition of the operation of the North Delta
- 21 diversions, if it were approved, would be that it can't
- 22 affect turbidity inputs to the Delta more than
- 23 5 percent.
- MS. MESERVE: Thank you.
- No further questions.

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1 CO-HEARING OFFICER DODUC: Thank you.
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- With that, we will take our break.
- 3 Miss Ansley.
- 4 MS. ANSLEY: Just really fast.
- 5 It's my understanding that Ms. Morris is
- 6 actually jumping in a taxi at the airport.
- 7 We have her questions, of course, and we can
- 8 start. We can always start. But to that extent, she
- 9 is definitely on her way and has made a big effort to
- 10 catch an earlier flight back from her speaking
- 11 engagement.
- 12 And, also, for housekeeping matters, we may
- 13 also want to address Mr. Jackson's witnesses, two of
- 14 which are here today, not one.
- 15 And so I believe we can also just try to
- 16 develop some logistics to see how much we can get done
- 17 today.
- 18 CO-HEARING OFFICER DODUC: All right. Well,
- 19 we are taking a break right now, and we will return at
- 20 3 o'clock.
- 21 (Recess taken at 2:44 p.m.)
- 22 (Proceedings resumed at 3:00 p.m.:)
- 23 CO-HEARING OFFICER DODUC: It is 3 o'clock.
- 24 We are back in session.
- Ms. Sheehan.

- 1 I'm sorry. I think there's a housekeeping
- 2 matter that Miss Meserve needs to address.
- 3 MS. MESERVE: Thank you.
- 4 Mr. Baker pointed out that I had misnumbered
- 5 the exhibits that I used with the Klimley study. It
- 6 should have been referred to as FSL-53. And I will be
- 7 submitting a Revised Exhibit Index for Friends of Stone
- 8 Lakes that reflects that number.
- 9 CO-HEARING OFFICER DODUC: All right. Thank
- 10 you, Miss Meserve.
- We have cross-examination.
- 12 Miss Sheehan.
- MS. SHEEHAN: Hi. My name is Becky Sheehan.
- 14 I'm with the State Water Contractors, second string.
- 15 Second, or maybe she's almost here momentarily.
- 16 Anyway, you're stuck with me for now.
- 17 CROSS-EXAMINATION BY
- MS. SHEEHAN: Dr. Rosenfield, it's nice to see
- 19 you.
- 20 WITNESS ROSENFIELD: Nice to see you, too.
- MS. SHEEHAN: I'll try real hard not to keep
- 22 you too long and get you out of here.
- 23 WITNESS ROSENFIELD: Thank you so much.
- 24 And thank you to the Board Members and other
- 25 attorneys for keeping an eye out on me. I appreciate

- 1 it.
- 2 MS. SHEEHAN: Yeah. Well, I'm glad you were
- 3 able to come.
- 4 So, going back to this morning -- just diving
- 5 right into it here -- you identified the pages from the
- 6 MAST Report that you relied on in your testimony, which
- 7 is NRDC-58, Page 34, Line 6 through 7.
- 8 And you identified the pages that you were
- 9 citing to as Pages 154 through 162, if I wrote that
- 10 down correctly.
- 11 And isn't it -- Did I write that down
- 12 correctly?
- I wrote down --
- 14 WITNESS ROSENFIELD: I'm just trying to find
- 15 my own notes.
- 16 MS. SHEEHAN: All right. I wrote down --
- 17 WITNESS ROSENFIELD: 154 to 162.
- MS. SHEEHAN: Yes, that's what I wrote down.
- 19 Okay. When I look at those pages, it appears
- 20 to be describing a multivaried analysis; is that
- 21 correct?
- 22 WITNESS ROSENFIELD: If we could call it up,
- 23 that might --
- MS. SHEEHAN: Sure.
- 25 WITNESS ROSENFIELD: -- help, but yes.

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1 MS. SHEEHAN: So I have -- Mr. Baker, could
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- 2 you please pull up State Water Contractors Number 5.
- 3 (Exhibit displayed on screen.)
- 4 MS. SHEEHAN: Do you recognize this as being
- 5 the MAST Report?
- 6 WITNESS ROSENFIELD: Yes.
- 7 MS. SHEEHAN: Okay. If we could please go
- 8 to -- Well, you said 154 but, actually, I think 153
- 9 might be a little bit more informative because it's the
- 10 beginning of the section.
- 11 (Exhibit displayed on screen.)
- 12 WITNESS ROSENFIELD: Okay.
- MS. SHEEHAN: So, it says, "Multivariate
- 14 Analysis."
- Do you see that on the page?
- 16 WITNESS ROSENFIELD: Yes.
- 17 MS. SHEEHAN: Okay. Then if you'd go to 154,
- 18 the -- I'll represent to you that the rest of this
- 19 is -- through 1 -- Page 162 is a description of the
- 20 multivariate analysis.
- Is that your understanding as well?
- 22 WITNESS ROSENFIELD: Yes.
- MS. SHEEHAN: Isn't it true that this
- 24 multivariate analysis is qualified by in the MAST
- 25 Report as being for illustrative purposes only?

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1 WITNESS ROSENFIELD: I don't re -- It is
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- 2 qualified. I don't remember it being for illustrative
- 3 purposes only, but . . .
- 4 MS. SHEEHAN: Okay. Well, maybe we can go to
- 5 Page 152.
- 6 (Exhibit displayed on screen.)
- 7 MS. SHEEHAN: Do you see the highlighted
- 8 language up there at the top?
- 9 WITNESS ROSENFIELD: Yes.
- 10 MS. SHEEHAN: Do you want to just read that
- 11 for a moment?
- 12 WITNESS ROSENFIELD: Sure.
- Do you want me to read it out loud or --
- MS. SHEEHAN: You don't have to.
- 15 WITNESS ROSENFIELD: Okay.
- MS. SHEEHAN: Everyone can read it for
- 17 themselves.
- Whoops.
- 19 (Exhibit displayed on screen.)
- MS. SHEEHAN: There we go. You can read it.
- 21 WITNESS ROSENFIELD: (Examining document.)
- Yes, I see that.
- MS. SHEEHAN: So, do you -- Does this refresh
- 24 your recollection that the multivariate analysis is one
- 25 of the analyses that this report says is for

- 1 illustrative purposes only?
- 2 WITNESS ROSENFIELD: That's how the authors
- 3 wanted to characterize it, yes.
- 4 MS. SHEEHAN: Okay. And that -- It also said
- 5 that this analysis should be subject to peer review
- 6 before it can be used for -- to draw any conclusions?
- 7 WITNESS ROSENFIELD: Yes, I see that --
- 8 MS. SHEEHAN: Okay.
- 9 WITNESS ROSENFIELD: -- qualification.
- 10 MS. SHEEHAN: All right. Then if we could go
- 11 to the Klimley report.
- 12 And I also have a copy of it as well.
- 13 Can you please go to State Water Contractors
- 14 4.
- 15 (Exhibit displayed on screen.)
- 16 MS. SHEEHAN: I believe this is the same study
- 17 that Miss Meserve just showed and you just recognized
- 18 as being the Klimley that you relied on?
- 19 WITNESS ROSENFIELD: Yes.
- 20 MS. SHEEHAN: And I think you went over this a
- 21 bit with Miss Meserve.
- 22 But you relied on this paper to support your
- 23 conclusions in several locations in your paper -- in
- 24 your testimony, but generally to . . .
- 25 You said it was demonstrating that there is a

1 relationship between flow and survival of out-migrating

- 2 juvenile Salmon?
- 3 WITNESS ROSENFIELD: Spring-run Chinook --
- 4 MS. SHEEHAN: Spring-run.
- 5 WITNESS ROSENFIELD: -- Salmon in particular,
- 6 yes.
- 7 MS. SHEEHAN: Thank you for that
- 8 clarification.
- 9 Okay. And isn't it true that the objective of
- 10 this study was to highlight real-time acoustic
- 11 water-churning nodes as being a tool for Managers and
- 12 Conservation Biologists?
- 13 WITNESS ROSENFIELD: Yes, that's the -- seems
- 14 to be their focus.
- MS. SHEEHAN: Their focus.
- And could we please go to Page 10 of this
- 17 report.
- 18 (Exhibit displayed on screen.)
- 19 MS. SHEEHAN: If you could look at -- right
- 20 there under "Results."
- 21 And maybe read that paragraph right there
- 22 under "Results" for a moment.
- 23 WITNESS ROSENFIELD: (Examining document.)
- Yes, I see that.
- 25 MS. SHEEHAN: So, is it your understanding as

- 1 well that the intent of the authors of this paper was
- 2 to communicate studies to look at this, you know,
- 3 real-time detection tool for Managers, and that they
- 4 weren't necessarily analyzing the results to attribute
- 5 it to cause, like a -- maybe a flow relationship or any
- 6 other kind of covariate?
- 7 WITNESS ROSENFIELD: Well, in the quote that I
- 8 read before, they -- they did link it to a covariate of
- 9 flow.
- 10 And I'll say that your statement of what their
- 11 intent is seems accurate, but it's pretty common for
- 12 scientists to read people's papers and pull out
- 13 information that is valuable aside from the focus of
- 14 the paper.
- 15 MS. SHEEHAN: Uh-huh.
- 16 WITNESS ROSENFIELD: The focus of the paper is
- 17 often determined by the comments of the editors
- 18 requiring a focused castings and a global perspective
- 19 and, you know, that may not be the most interesting
- 20 cast for the reader.
- 21 MS. SHEEHAN: But the Klimley authors, they
- 22 didn't reach a result as far as a relationship between
- 23 flow and survival; correct?
- 24 WITNESS ROSENFIELD: They show a result and
- 25 were very specific about the flow -- the flow

- 1 conditions that occurred in that they set their --
- 2 their findings in the context of flows in two different
- 3 years.
- 4 MS. SHEEHAN: Right.
- 5 But did they do an analysis to determine
- 6 whether there was specifically a flow survival
- 7 relationship based on their studies?
- 8 WITNESS ROSENFIELD: They noted that flows
- 9 were higher during the high-flow period, and that their
- 10 experiment in the high-flow year was done in the
- 11 high-flow period.
- 12 So, you know, this is one example of one study
- 13 in one year. And I've cited it with other papers that
- 14 make similar findings in different years studying
- 15 different fish to draw my conclusions that there are
- 16 increasingly papers that are showing these flow
- 17 survival relationships.
- 18 MS. SHEEHAN: I'm not sure if that directly
- 19 answered my question.
- 20 I understand that you've looked at other
- 21 literature, but I really wanted to address Klimley
- 22 directly --
- 23 WITNESS ROSENFIELD: Um-hmm.
- 24 MS. SHEEHAN: -- and what the Klimley study
- 25 authors analyzed and what conclusions the Klimley

- 1 authors reached.
- 2 And isn't it true that the Klimley authors did
- 3 not look at -- did not evaluate whether there was a
- 4 flow survival relationship?
- 5 WITNESS ROSENFIELD: As I said, there are --
- 6 there are statements that I read earlier set their
- 7 findings in the context of flows in different years.
- 8 So, as a knowledgeable scientific reader of
- 9 their paper, I can -- Yeah. Regardless of what they
- 10 intend -- intended or what they wanted to focus on, the
- 11 data are there to make the assessment that I did.
- 12 MS. SHEEHAN: All right. So I -- I get that
- 13 you're reaching a different conclusion, that you're
- 14 looking at -- I believe it's Page 12 specifically --
- 15 and you're looking at the two studies in 2015, and
- 16 you're looking at those results, and you're looking at
- 17 the ones that -- in 2016, and you're looking at those
- 18 results, and that you specifically are interpreting
- 19 those to reach a particular conclusion.
- 20 But my question is, did the Klimley authors do
- 21 an analysis to determine whether there's specifically a
- 22 flow survival relationship?
- 23 CO-HEARING OFFICER DODUC: And do you mean an
- 24 analysis in this study, this --
- MS. SHEEHAN: In this study, in this paper.

1 MR. OBEGI: I'm going to raise two objections

- 2 actually.
- 3 The first is that I believe the question is
- 4 asking what is in the paper itself, and the Best
- 5 Evidence Rule would be the document itself. It's not
- 6 asking Dr. Rosenfield's opinion of it.
- 7 The second objection is that DWR's conferring
- 8 with counsel for the cross-examination, which seems
- 9 highly improper given that they've completed their
- 10 cross-examination, and I'd ask that counsel for DWR
- 11 leave the area of State Water Contractors'
- 12 cross-examination.
- 13 CO-HEARING OFFICER DODUC: Let me seek advice
- 14 from the attorneys.
- 15 MR. DEERINGER: Speaking only for myself, I'm
- 16 not aware of any ruling by the Hearing Officers in this
- 17 proceeding that attorneys are not allowed to confer and
- 18 coordinate during cross-examination.
- 19 CO-HEARING OFFICER DODUC: And we've had
- 20 occasions where Miss Meserve, Mr. Keeling and others
- 21 have assisted other parties.
- Thank you for reminding me of that,
- 23 Mr. Deeringer, so that is overruled.
- 24 And he also had an objection about -- Your
- 25 first objection.

- 1 MR. OBEGI: That the question is not asking
- 2 for --
- 3 CO-HEARING OFFICER DODUC: Using a legal term
- 4 that I'm not familiar with.
- 5 MR. OBEGI: That the questioner was not asking
- 6 for the witness' opinion but was, instead, asking him
- 7 to restate what was in the paper itself.
- 8 And that's the Best Evidence Rule would be
- 9 that the paper itself speaks for itself, doesn't
- 10 require a question from the witness.
- 11 MR. DEERINGER: So, as our ruling letter --
- 12 Actually, I should say the Hearing Officers. Excuse
- 13 me.
- 14 The Hearing Officers' ruling yesterday stated
- 15 asking a witness to recite or characterize the contents
- 16 of a document is not of evidentiary value.
- 17 However, in some cases, it may be necessary in
- 18 order to lay a foundation to ask the witness his
- 19 opinion.
- 20 (Ms. Morris enters hearing room.)
- 21 MR. DEERINGER: And, so, if a question is
- 22 coming about the witness' opinion about the document,
- 23 then that would be proper.
- MS. SHEEHAN: So, if I may add, I would just
- 25 point out that I'm not asking, as some folks have done,

1 to look at a table and read the table to me, for

- 2 example, and tell me --
- 3 CO-HEARING OFFICER DODUC: I noticed that.
- 4 Good job.
- 5 MS. SHEEHAN: I'm not doing that and that has
- 6 been where some of the objections have been as to
- 7 papers.
- 8 What I'm trying to determine is: Since
- 9 Dr. Rosenfield relied on this paper, to what extent is
- 10 it his interpretation of data in the paper that he's
- 11 relying on, and to what extent is it the authors'
- 12 conclusions that he is relying on.
- 13 CO-HEARING OFFICER DODUC: Thank you for that
- 14 clarification.
- 15 Overruled.
- 16 Mr. Obegi, Dr. Rosenfield, you probably need
- 17 the question repeated by now.
- 18 WITNESS ROSENFIELD: Yes.
- 19 MS. SHEEHAN: All right. So maybe we could
- 20 bring up Page 12.
- 21 (Exhibit displayed on screen.)
- 22 CO-HEARING OFFICER DODUC: We welcome
- 23 Miss Morris, although Miss Sheehan has been doing a
- 24 fine job.
- MS. SHEEHAN: She must have good cardio

- 1 because she's not that winded.
- 2 All right. So . . .
- 3 (Laughter.)
- 4 MS. SHEEHAN: You'll see there at the top of
- 5 Page 12 on the left-hand column, I believe those are
- 6 the numbers, the 5.3, I believe there's an 8 and
- 7 27 percent that you cite in your testimony.
- 8 And, so, while the authors are describing
- 9 these results, are they reaching any specific
- 10 conclusion -- or isn't it true that they're not
- 11 reaching any specific conclusion as to whether there is
- 12 a relationship between flow and survival of
- 13 out-migrating spring-run Salmon, juvenile Salmon?
- 14 WITNESS ROSENFIELD: Again, I would say the
- 15 last sentence in that paragraph (reading):
- 16 "This higher survival and faster
- movement coincided with the higher flows
- in Sacramento River during 2016."
- 19 It sets this context of flow.
- So, you know, what other analyses they would
- 21 do, or could do, there might be other analyses that
- 22 they could do.
- 23 I'm not pre-judging or post-judging how they
- 24 did their study. But they presented data; they set it
- 25 in the context of flow.

- 1 My testimony relies on that and my own look
- 2 at -- at their data to suggest what they've suggested,
- 3 that flow is a -- is a variable that is part --
- 4 partially or wholly responsible for the difference
- 5 between the 27 percent survival and the 8 percent
- 6 survival.
- 7 MS. SHEEHAN: Okay. But you would agree that
- 8 you should perhaps interpret the paper in the context
- 9 that the authors intended their analysis to be.
- 10 And as we looked at on Page 10, it was in the
- 11 context of: Look at this tool that we have that we
- 12 could use to inform real-time Managers.
- 13 WITNESS ROSENFIELD: And I would repeat that I
- 14 wouldn't agree with that -- that, that a knowledgeable
- 15 reader of such papers needs to be constrained by the
- 16 intent and the framing of the authors in interpreting
- 17 the results, as long as they're being responsible about
- 18 their interpretation of the results.
- 19 MS. SHEEHAN: Okay. And, then, could we agree
- 20 that this paper is showing the results for just three
- 21 studies? There were two in 2015 that you cite and
- 22 there's only one in 2016 that you also cite.
- 23 And those three studies are the basis of your
- 24 opinion. Even though maybe this paper reports other
- 25 results, you only cite those three. Is --

- 1 WITNESS ROSENFIELD: That's my recollection of
- 2 those studies with regard to spring-run Chinook Salmon.
- 3 They don't form the entire basis of my
- 4 opinion. I'm citing this paper along with other
- 5 papers, and my existing knowledge.
- 6 MS. SHEEHAN: Okay. Thank you.
- 7 Just one moment. I'm going to talk to
- 8 cocounsel seeing as she just got in here.
- 9 Okay. So switching gears a bit.
- 10 Yesterday, I believe that you testified that
- 11 you had not done any additional modeling in support of
- 12 your testimony; is that correct?
- 13 WITNESS ROSENFIELD: CalSim or other
- 14 hydrodynamic modeling, that's correct.
- MS. SHEEHAN: Did you do any new modeling?
- 16 Or, I guess, did you do any modeling at all to support
- 17 your conclusions in your testimony?
- 18 WITNESS ROSENFIELD: "Modeling" is a pretty
- 19 broad term.
- 20 So, there's modeling that predates the writing
- 21 of this testimony that -- of population biological
- 22 responses of whether there are conflicts between
- 23 upstream and downstream biological applications of
- 24 water, for instance, that I'm relying on as part of my
- 25 knowledge.

- 1 So that could be called modeling in some --
- 2 MS. SHEEHAN: Okay.
- 3 WITNESS ROSENFIELD: -- circumstances.
- 4 MS. SHEEHAN: But did you do any independent
- 5 analysis of the effects of Cal WaterFix in support of
- 6 your testimony?
- 7 WITNESS ROSENFIELD: Independent
- 8 analysis . . .
- 9 MS. SHEEHAN: That you yourself did to try to
- 10 assess the effects of Cal WaterFix.
- 11 WITNESS ROSENFIELD: Yeah. My independent
- 12 analysis was reading the Project documents and related
- 13 documents -- some that I cited, some that I didn't,
- 14 that form the basis of my analysis.
- MS. SHEEHAN: So your analysis is based on
- 16 literature review. So, the planning documents for Cal
- 17 WaterFix, for example, and studies.
- 18 Is that a correct characterization of the
- 19 basis of your opinion?
- 20 WITNESS ROSENFIELD: In addition to the
- 21 aforementioned modeling that I have done prior to this
- 22 testimony that informs my opinion of the value of
- 23 different flow rates and protective measures for the
- 24 fishes.
- 25 CO-HEARING OFFICER DODUC: Mr. Bezerra.

- 1 MR. BEZERRA: Yes. I'm going to move to
- 2 strike the previous answer.
- 3 To the extent that Dr. Rosenfield is relying
- 4 on a previous analysis that I think has been
- 5 undisclosed in this hearing as reflecting modeling,
- 6 that violates the October 30th, 2015, Notice of Hearing
- 7 of this hearing which requires that anyone relying on
- 8 modeling appropriately disclose that modeling so that
- 9 all other parties can understand how that modeling
- 10 works and verify its operations.
- 11 CO-HEARING OFFICER DODUC: Dr. Rosenfield,
- 12 would you clarify what you mean by those -- by that
- 13 reference to modeling that you relied on.
- 14 WITNESS ROSENFIELD: Yeah. I mean, I was
- 15 trying to say that the people's definition of
- 16 "modeling" varies, and that, for instance, as part of
- 17 my testimony to the 2010 Public Trust Flows Criteria
- 18 Report, I did what some people would refer to as
- 19 modeling of population biological responses to
- 20 different flows.
- 21 So, if -- if the question --
- 22 CO-HEARING OFFICER DODUC: And -- I'm sorry.
- 23 WITNESS ROSENFIELD: -- referred to that as
- 24 modeling, then I'm relying on that for the basis of my
- 25 testimony.

- 1 CO-HEARING OFFICER DODUC: And that is not in
- 2 the record for these proceedings.
- 3 WITNESS ROSENFIELD: My -- I don't believe my
- 4 testimony is in the -- is in the record for these
- 5 proceedings.
- 6 CO-HEARING OFFICER DODUC: But your modeling
- 7 for the 2010 proceeding is not.
- 8 WITNESS ROSENFIELD: That's what I mean.
- 9 CO-HEARING OFFICER DODUC: Okay.
- 10 WITNESS ROSENFIELD: I don't believe it is.
- 11 MS. SHEEHAN: So, Dr. Rosenfield, the analysis
- 12 you just referenced, the 2010 -- the analysis that you
- 13 did for the 2010ed -- I'm sorry -- 2010 Flow Report,
- 14 that was not specific to Cal WaterFix; correct?
- 15 WITNESS ROSENFIELD: It was not specific to
- 16 Cal WaterFix.
- MS. SHEEHAN: And is there any modeling that
- 18 you were talking about, and however you want to
- 19 interpret that term, to be maybe more than just CalSim
- 20 modeling, but modeling, a broader term, is any of that
- 21 modeling directly modeling the potential effects of
- 22 Cal WaterFix?
- 23 WITNESS ROSENFIELD: No. I'm saying that work
- 24 that I've done in the past informs my opinion of what I
- 25 read in the Project documents and my literature review.

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1 MS. SHEEHAN: Okay. Could you please identify
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- 2 for me what studies you're specifically referencing
- 3 that is informing your decision regarding the effects
- 4 of Cal WaterFix.
- 5 WITNESS ROSENFIELD: There's years and years
- 6 of work. I mean, my -- I'm only trying to say that my
- 7 background and knowledge involves research that I've
- 8 done, including research that led to publications,
- 9 research that led to reports, research that informs my
- 10 opinion.
- MS. SHEEHAN: So --
- MS. MESERVE: I just want to join
- 13 Mr. Bezerra's objection.
- 14 It's one thing for the witness to rely on his
- 15 knowledge generally in informing his opinions, which is
- 16 quite all right.
- 17 It's another thing to say that those modeling,
- 18 that he's relying on those in some deeper fashion.
- So, to the extent --
- 20 CO-HEARING OFFICER DODUC: Miss Morris.
- 21 MS. MORRIS: -- that he's --
- 22 CO-HEARING OFFICER DODUC: Hold on.
- 23 My understanding of Dr. Rosenfield's response
- 24 was that he didn't know what specifically Miss Sheehan
- 25 meant by "modeling" --

- 1 WITNESS ROSENFIELD: That's correct.
- 2 CO-HEARING OFFICER DODUC: -- and his answer
- 3 was simply to say that that was the analysis that he
- 4 did.
- 5 So if your objection is to the term "modeling"
- 6 that he conducted, we will have to refer back to
- 7 Miss Sheehan for that.
- 8 MS. SHEEHAN: So, what I'm trying to get to
- 9 directly -- And I've read many of your studies over the
- 10 years, and there certainly would be, I would suspect,
- 11 in forming your opinion about how the system works and
- 12 certainly relevant issues.
- But are you representing here that there is a
- 14 specific study that you have done that specifically
- 15 looked at the Cal WaterFix Project and modeled the
- 16 potential effects of the Cal WaterFix Project?
- 17 WITNESS ROSENFIELD: I think I should ask you
- 18 to define "modeled."
- 19 MS. SHEEHAN: I will take your definition.
- 20 I'm fine with that.
- 21 But actually modeled the Cal WaterFix Project
- 22 is what I'm asking, not just generally modeling
- 23 relevant issues.
- 24 WITNESS ROSENFIELD: Right.
- So, modeling the results or the operations of

- 1 Cal WaterFix, I did not do specifically. I relied on
- 2 the copious modeling that was done in other places, or
- 3 lack of modeling where I thought it should have been
- 4 done.
- 5 CO-HEARING OFFICER DODUC: Mr. Bezerra.
- 6 Hold on, Miss Sheehan.
- 7 MR. BEZERRA: Again, I'm going to move to
- 8 strike that answer on the same grounds.
- 9 Earlier today, Dr. Rosenfield referred in
- 10 general terms to hydrologic, quote-unquote, modeling
- 11 that he said, I believe, he had conducted previously of
- 12 the terms and conditions, or something similar to the
- 13 terms and conditions he's proposing.
- 14 And he stated the opinion that, based on that
- 15 previous modeling, he believed that all of the terms
- 16 and conditions he's proposing are workable.
- 17 But that modeling is not in the record of this
- 18 hearing, as far as I can tell. And to the extent
- 19 Dr. Rosenfield is relying on whatever that modeling is,
- 20 it violates the Notice of Hearing for this hearing.
- 21 CO-HEARING OFFICER DODUC: Mr. Herrick.
- 22 MR. HERRICK: Four different attorneys have
- 23 asked Dr. Rosenfield the same line of questions about
- 24 modeling. He answered them to all prior three ones;
- 25 he's answered them now.

- 1 They keep asking him if there's anything else
- 2 he's locked at and use "modeling" as broad as you want.
- 3 This is getting to the point of absurdity when you ask
- 4 him a question and then move to strike his answer.
- 5 So, I don't know what the confusion is. He's
- 6 not submitting any un -- non-previously disclosed study
- 7 or anything. He's trying to answer the question as to
- 8 what he's based his opinion on.
- 9 So we can ask him another hundred times, but
- 10 he's already answered it to three different counsel,
- 11 and I don't know what the purpose here is of asking
- 12 questions and then preventing him from answering.
- 13 CO-HEARING OFFICER DODUC: Thank you,
- 14 Mr. Herrick.
- 15 My understanding of Dr. Rosenfield's answer is
- 16 that he is not relying on any specific, quote
- 17 "modeling" unquote, but that his testimony is based on
- 18 the body of knowledge and expertise that he has
- 19 developed over the many years of his fisheries
- 20 profession. And we'll just leave it at that.
- Is that correct, Dr. Rosenfield?
- 22 WITNESS ROSENFIELD: That's a correct
- 23 interpretation.
- 24 Thank you.
- 25 CO-HEARING OFFICER DODUC: All right.

- 1 MS. SHEEHAN: Thank you.
- 2 And I am fine with that answer. That's what I
- 3 suspected to be true, and so I'm glad we -- that was
- 4 cleared up.
- 5 I did want to reference Pages 27 through 29 in
- 6 your testimony, which I believe is NRDC-58.
- 7 (Exhibit displayed on screen.)
- 8 MS. SHEEHAN: So Page 27.
- 9 (Exhibit displayed on screen.)
- 10 MS. SHEEHAN: Okay. So starting here on
- 11 Page 27, I believe you were addressing the analysis
- 12 that was done in the ITP looking at the relationship
- 13 between abundance and X2, based on I believe it was
- 14 Kimmerer (2009).
- 15 And I believe your recommendation is that an
- 16 analysis should have been done based on an approach
- 17 such that was used in the Nobriga-Rosenfield 2016
- 18 paper.
- 19 Did I get that right?
- 20 WITNESS ROSENFIELD: That the Nobriga and
- 21 Rosenfield 2016 paper would have been an end
- 22 improvement, yes.
- 23 MS. SHEEHAN: Okay. And -- But you didn't --
- 24 you didn't do the analysis using the Nobriga-Rosenfield
- 25 2016 approach; correct?

- 1 WITNESS ROSENFIELD: We didn't.
- 2 And the numbers that we would have needed
- 3 weren't available -- or the latest numbers are
- 4 different than the numbers that existed at the time, I
- 5 believe.
- 6 MS. SHEEHAN: So the modeling has been
- 7 available. The modeling of predicted flows has been
- 8 available from DWR for a long time.
- 9 So which numbers are you referring to in your
- 10 answer?
- 11 WITNESS ROSENFIELD: My understanding is that
- 12 the modeling was updated in February, perhaps, of this
- 13 year, or maybe it was 2017.
- MS. SHEEHAN: Okay.
- 15 WITNESS ROSENFIELD: So, the answer to your
- 16 question is no, we didn't redo the analysis. We had
- 17 assumptions of Cal WaterFix operations.
- MS. SHEEHAN: And isn't it true that the
- 19 Cal WaterFix H3+ modeling was available last February?
- 20 WITNESS ROSENFIELD: I'm not familiar with the
- 21 "H3+" terminology. But there have been various updates
- 22 to the modeled exports and outflows that I'm aware of.
- 23 MS. SHEEHAN: So the most -- When I say
- 24 "Cal WaterFix H3+," I'm referring to the current
- 25 Project, so it would be the most updated modeling.

- 1 And isn't it true that that modeling was
- 2 available last February?
- 3 Actually, it was February 2017. I'll restate
- 4 it, February 2017.
- 5 WITNESS ROSENFIELD: That tracks with my
- 6 understanding, yeah, and that's after the publication
- 7 of --
- 8 MS. SHEEHAN: Okay. And that was before your
- 9 testimony was due -- right? -- because testimony was
- 10 originally due November?
- 11 WITNESS ROSENFIELD: My testimony was due
- 12 then.
- MS. SHEEHAN: Well, everyone's was. But I
- 14 think you had an extension so that --
- 15 WITNESS ROSENFIELD: Yes.
- 16 MS. SHEEHAN: -- you had it later.
- Okay. And, then, I'm going to move on.
- 18 And I wanted to get a better understanding of
- 19 how you interpret AIC scores.
- 20 Do you recall yesterday there was some
- 21 discussion about AIC scores and, of course, you're
- 22 familiar with them because you've used them yourself in
- 23 other papers, particularly Nobriga-Rosenfield (2016),
- 24 for example.
- 25 So is it correct you're familiar?

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1 WITNESS ROSENFIELD: I'm generally familiar
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- 2 with the AIC.
- 3 MS. SHEEHAN: Okay. And when you were
- 4 speaking with DWR yesterday, they brought up Burnham
- 5 et al. (2011) and I want to bring it up now, too.
- 6 Where's my . . .
- 7 It is DWR-1162. It's on the disk that I just
- 8 gave you as well if that's easier.
- 9 (Exhibit displayed on screen.)
- 10 MS. SHEEHAN: So my recollection is that you
- 11 didn't have a detailed understanding of this paper; is
- 12 that correct?
- 13 WITNESS ROSENFIELD: That's correct.
- MS. SHEEHAN: But are you generally familiar
- 15 with the work of Dr. Burnham?
- 16 WITNESS ROSENFIELD: I'm not very familiar
- 17 with Dr. Burnham.
- 18 MS. SHEEHAN: Okay. And I do have a question
- 19 that I want to pose, though, and it's on Page 25.
- 20 (Exhibit displayed on screen.)
- 21 MS. SHEEHAN: Could you scroll up a little
- 22 bit?
- 23 (Exhibit displayed on screen.)
- MS. SHEEHAN: And it's specifically about the
- 25 statement that's highlighted here. This is, of course,

- 1 Dr. Burnham's opinion that AIC values that are greater
- 2 than approximately 20 have essentially no empirical
- 3 support.
- 4 And my question is: Do you agree with that?
- 5 WITNESS ROSENFIELD: I don't have the basis to
- 6 agree or disagree.
- 7 It seems like a reasonable statement given my
- 8 understanding of AIC, but I'm not an expert in
- 9 production of AIC scores or the mechanics there.
- 10 MS. SHEEHAN: But you used this approach in
- 11 some of your papers, so I would imagine that you have
- 12 knowledge of how to interpret results?
- 13 WITNESS ROSENFIELD: I do. And the lead
- 14 author on that paper, Matt Nobriga, has a better
- 15 understanding.
- MS. SHEEHAN: Um-hmm.
- 17 WITNESS ROSENFIELD: So I have an
- 18 understanding; he has an understanding.
- 19 I can't speak to exactly what his
- 20 understanding is, but I -- when it comes to AIC scores,
- 21 I defer to Matt's -- Mr. Nobriga's expertise there.
- 22 He's more familiar --
- 23 (Timer rings.)
- 24 WITNESS ROSENFIELD: -- with the methodology
- 25 than I am.

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1 MS. SHEEHAN: So, if I understand you --
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- 2 CO-HEARING OFFICER DODUC: Miss Sheehan -- I'm
- 3 sorry. How much more time do you need? And what
- 4 additional lines of questioning do you have?
- 5 MS. SHEEHAN: Probably -- One second, please.
- 6 (Counsel confer.)
- 7 MS. SHEEHAN: It looks like we might need 20
- 8 minutes. The clock was running during some of the
- 9 objections and --
- 10 CO-HEARING OFFICER DODUC: What additional --
- 11 MS. SHEEHAN: And the subject matter is -- I'm
- 12 just about done with this topic.
- 13 And we're trying to stick very close to his
- 14 testimony. We're not trying to deviate from it at all.
- I did have a question about specifically
- 16 Longfin Smelt.
- 17 And I believe Miss Morris has some questions
- 18 regarding some of the studies of the fishes in the
- 19 Delta that I believe Dr. Rosenfield is familiar with.
- 20 CO-HEARING OFFICER DODUC: All right. Are you
- 21 okay to proceed for another 20 minutes, Dr. Rosenfield,
- 22 or do you want to take a short break.
- 23 WITNESS ROSENFIELD: I think we should take a
- 24 short break. Or I would like to take a short break.
- 25 CO-HEARING OFFICER DODUC: All right. Let's

- 1 take --
- 2 MR. OBEGI: Before we break, can I raise an
- 3 objection to the questions about the AIC scores.
- 4 I believe they lack foundation. The witness
- 5 has testified that he's not familiar with this paper
- 6 and he's not an expert on this.
- 7 CO-HEARING OFFICER DODUC: And, Mr. Obeqi, his
- 8 answer to Miss Sheehan's questions reflect that.
- 9 MR. OBEGI: I'm just -- If we're going to
- 10 continue down this road, I want to have my objection
- 11 reflected.
- 12 CO-HEARING OFFICER DODUC: I believe she said
- 13 she's wrapping up.
- 14 We're taking a break, and we will return --
- 15 Will a break until 3:40 be sufficient, Dr. Rosenfield?
- 16 WITNESS ROSENFIELD: Yes, that would be great.
- 17 CO-HEARING OFFICER DODUC: Let's do that.
- 18 (Recess taken at 3:32 p.m.)
- 19 (Proceedings resumed at 3:40 p.m.:)
- 20 CO-HEARING OFFICER DODUC: All right. We are
- 21 resuming.
- 22 And as requested, we've provided another 20
- 23 minutes to your cross, Miss Sheehan and Miss Morris.
- MS. SHEEHAN: Thank you.
- Mr. Baker, could you please go to NRDC-38,

- 1 Page 38, Table 3.
- 2 (Exhibit displayed on screen.)
- 3 MS. SHEEHAN: If you look at flow in the
- 4 regional model, Dr. Rosenfield, you'll see flow is near
- 5 the bottom --
- 6 WITNESS ROSENFIELD: I'm sorry. Can you
- 7 review what paper this --
- 8 MS. SHEEHAN: Oh, I'm sorry.
- 9 WITNESS ROSENFIELD: -- is and the context?
- 10 MS. SHEEHAN: This is the Notch paper we were
- 11 just -- well, we discussed yesterday -- you discussed
- 12 yesterday with DWR and it has to do with some of the
- 13 AIC --
- 14 WITNESS ROSENFIELD: Okay.
- MS. SHEEHAN: -- discussion.
- 16 WITNESS ROSENFIELD: Great.
- MS. SHEEHAN: This is NRDC-38 and Page 38,
- 18 Table 3, reporting results.
- 19 The regional model flow, for example, has an
- 20 AIC score of 171.
- 21 WITNESS ROSENFIELD: That's flow alone, yes.
- MS. SHEEHAN: Yes. Thank you.
- 23 Would you interpret that as having any
- 24 empirical support?
- 25 WITNESS ROSENFIELD: No.

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1 MS. SHEEHAN: Okay. Thank you.
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- 2 And so one more question.
- 3 Yesterday, you were asked about your
- 4 testimony, NRDC-58, Page 24, Lines 21 through 24.
- 5 (Exhibit displayed on screen.)
- 6 MS. SHEEHAN: Yeah. 21 through 24.
- 7 And when you were asked about what study
- 8 supports this conclusion you have, or statement you
- 9 have here, regarding Longfin Smelt being a forage fish
- 10 and being consumed as a major prey source for species
- 11 such as Starry Flounder, I believe you said that Jassby
- 12 (1995) provides support for that statement.
- 13 Do you recall that?
- 14 WITNESS ROSENFIELD: That was my recollection,
- 15 yes.
- 16 MS. SHEEHAN: Okay. And so I've been having a
- 17 little trouble finding where Jassby 1995 says that,
- 18 although -- So maybe we could just pull that up real
- 19 quick.
- 20 And that's state Water Contractors' Number 3.
- 21 (Exhibit displayed on screen.)
- MS. SHEEHAN: Yes.
- The closest I could find was Figure 3.
- 24 However, I don't see, necessarily, support for that.
- So, do you agree that this figure does not

- 1 show that Starry Flounder consume Longfin Smelt?
- 2 WITNESS ROSENFIELD: I agree that this figure
- 3 does not indicate that Longfin Smelt are a significant
- 4 contributor to Starry Flounder populations.
- 5 So, I may have misremembered Jassby, but it
- 6 doesn't affect my conclusion based on my own
- 7 understanding and research on the geography and ecology
- 8 and behavior of Longfin Smelt and Starry Flounder.
- 9 MS. SHEEHAN: So, I don't have a lot of
- 10 information about -- not a very lot of information
- 11 about what study would support conclusions regarding
- 12 species that prey upon Longfin Smelt.
- So, could you provide me with the source that
- 14 you're relying on?
- 15 WITNESS ROSENFIELD: I'm relying on my
- 16 knowledge of the distribution of Longfin Smelt, the
- 17 distribution of Starry Flounder, the fact that Starry
- 18 Flounder are a predatory species, and Longfin Smelt
- 19 co-occur, both topographically and at depth with Starry
- 20 Flounder; that it seems very unlikely to me that Starry
- 21 Flounder would not prey on Longfin Smelt, and the more
- 22 abundant Longfin Smelt are, the more likely it is that
- 23 that predation occurs.
- MS. SHEEHAN: Do any of the studies that you
- 25 cite in your bibliography, starting on Page 44 of your

- 1 testimony, do any of those studies address this issue
- 2 to support your conclusion regarding whether Starry
- 3 Flounder prey on Longfin Smelt?
- 4 WITNESS ROSENFIELD: Not to my knowledge.
- 5 MS. SHEEHAN: Okay.
- 6 MS. MORRIS: Good afternoon.
- 7 I just have a couple questions and I'll move
- 8 this quickly as possible without speaking so quickly.
- 9 So, you're appearing today, and as a witness
- 10 in this proceeding on behalf of several entities,
- 11 including NRDC; correct?
- 12 WITNESS ROSENFIELD: That's correct.
- MS. MORRIS: And is it fair to say that you
- 14 are familiar with and work with NRDC and you have a
- 15 general understanding of what they do and the type of
- 16 work that they do?
- 17 WITNESS ROSENFIELD: Well, I work with
- 18 particular employees of NRDC. It's a very large
- 19 organization. So I'm familiar with the work of the
- 20 people that I work closely with --
- 21 MS. MORRIS: Great.
- 22 WITNESS ROSENFIELD: -- not so much with
- 23 others.
- MS. MORRIS: Yeah. Thank you for making me be
- 25 more specific.

1 I was really being -- wanting to narrow in on

- 2 the work NRDC in the Delta.
- 3 So are you familiar with generally the work
- 4 the NRDC does in the Delta?
- 5 WITNESS ROSENFIELD: Generally.
- 6 MS. MORRIS: Do you know if NRDC invests in
- 7 Delta science and research?
- 8 WITNESS ROSENFIELD: I don't know.
- 9 MS. MORRIS: Have you -- Do you have any
- 10 recollection of any study or research that they founded
- 11 in the last five years?
- 12 WITNESS ROSENFIELD: I should clarify my
- 13 previous answer.
- 14 They do employ Dr. Christina Swanson, who is
- 15 an expert in many aspects of Delta hydrology and fish
- 16 physiology, fish conservation.
- So, it's been awhile since I've talked to
- 18 Dr. Swanson, but she certainly -- I'm aware that she
- 19 does work still on Delta issues even though her purview
- 20 is broader now.
- 21 But, in the last five years, I don't recall
- 22 which publications, if any, that I've seen from her.
- 23 MS. MORRIS: What about NRDC funding work
- 24 outside of the organization, investing in other
- 25 scientists that are performing work, such as, like,

- 1 U.C. Davis?
- 2 MR. OBEGI: Objection: Relevance.
- 3 CO-HEARING OFFICER DODUC: Miss Morris.
- 4 MS. MORRIS: I'm just trying to get an
- 5 understanding.
- I think that we've opened the scope of this
- 7 proceeding very broadly beyond just the water
- 8 quality -- I'm sorry -- just beyond WaterFix and some
- 9 of the flow issues.
- 10 And I'm just trying to gain an
- 11 understanding -- almost done, I have two more quick
- 12 questions -- about NRDC's role in that proceeding.
- I think it goes to --
- 14 CO-HEARING OFFICER DODUC: For -- I'm sorry.
- 15 For what purpose?
- 16 MS. MORRIS: I think it goes to the value of
- 17 their testimony.
- 18 CO-HEARING OFFICER DODUC: All right. Go
- 19 ahead.
- MS. MORRIS: Thank you.
- 21 WITNESS ROSENFIELD: I have no expertise in
- 22 the funding behavior of NRDC.
- MS. MORRIS: Okay. And do you know if NRDC
- 24 has investigated the impacts of in-Delta pumping and
- 25 diversions on fisheries in the Delta?

1 WITNESS ROSENFIELD: Can you repeat that

- 2 question?
- 3 MS. MORRIS: Are you aware if NRDC has
- 4 investigated the impacts on in-Delta pumping and
- 5 diversions on fisheries in the Delta?
- 6 WITNESS ROSENFIELD: Can you define what you
- 7 mean by "investigated"?
- 8 MS. MORRIS: Have they done any research?
- 9 Have they looked at any studies? Have they conducted
- 10 any studies? Have they contributed to any studies?
- 11 WITNESS ROSENFIELD: The second in your list
- 12 there was . . .
- MS. MORRIS: Conducted. Done any research,
- 14 looked at -- and funded any studies or contributed to
- 15 any studies?
- 16 WITNESS ROSENFIELD: Well, research as in
- 17 investigation?
- 18 I'm pretty aware that Mr. Obegi reads
- 19 copiously and participates in meetings and conferences,
- 20 proceedings like this. And so he's quite knowledgeable
- 21 and that seems to follow under your scope of
- 22 investigation.
- MS. MORRIS: Okay. How about -- I'm well
- 24 aware of the work in regards to the SWP and CVP and
- 25 some expert projects.

1 How about the in-Delta diversions, the roughly

- 2 1800 unscreened diversions in the Delta?
- 3 WITNESS ROSENFIELD: I'm unaware of their
- 4 research activities with -- on those issues
- 5 specifically.
- 6 MS. MORRIS: How about the Bay Institute?
- 7 Have they researched any of the impacts from those
- 8 roughly 1800 diversions in the Delta on fisheries?
- 9 WITNESS ROSENFIELD: I believe that there was
- 10 investigation of that at TBI that preceded my
- 11 employment there, so I can't speak with precision to
- 12 it.
- 13 Since I've come onboard, my professional
- 14 opinion is that the in-Delta diversions are not a major
- 15 driver of fisheries declines despite a lot of
- 16 investment, for instance, by the CALFED program in
- 17 tidying up those diversions.
- 18 MS. MORRIS: Would your opinion be the same as
- 19 to average inflows from in-Delta farming, that it has
- 20 no impact on fisheries?
- 21 WITNESS ROSENFIELD: Can you ask that as a
- 22 question?
- MS. MORRIS: It was a question.
- Is your opinion the same that you just
- 25 repeated as to the in-Delta diversions as to ag runoff

- 1 in the Delta from Delta agricultural?
- 2 WITNESS ROSENFIELD: I'm still not sure I
- 3 understand the question.
- 4 MS. MORRIS: You just opined that you did not
- 5 think that there was a major impact on fisheries from
- 6 in-Delta diversions, the roughly 1800 in-Delta
- 7 diversions; correct?
- 8 WITNESS ROSENFIELD: That's correct.
- 9 MS. MORRIS: And my question is: Is it also
- 10 your opinion that the -- there are no impacts from ag
- 11 runoff in the Delta, the return flows?
- 12 WITNESS ROSENFIELD: Ag runoff in the Delta,
- 13 meaning ag runoff that originates in the Delta, or ag
- 14 runoff that originates in the watershed and goes into
- 15 the Delta?
- 16 MS. MORRIS: The question was specifically in
- 17 the Delta, from Delta farming.
- 18 WITNESS ROSENFIELD: Yeah. So, return flows
- 19 have an effect on the hydrology of the Delta, so, to
- 20 the extent that we studied hydrology in the Delta,
- 21 that's an effect there.
- 22 Return flows also carry sediment which, as
- 23 we've discussed at length today, is a form of turbidity
- 24 that is of impact to native fish species.
- 25 And return flows may also carry pesticides

- 1 which we also consider a source of concern that
- 2 we're -- that we pay attention to.
- 3 MS. MORRIS: So your opinion is that those
- 4 return flows may have an impact on fisheries?
- 5 WITNESS ROSENFIELD: It's possible that ag
- 6 return flows would have impact on fishery.
- 7 MS. MORRIS: And I wanted to look at State
- 8 Water Resources Control Board --
- 9 CO-HEARING OFFICER DODUC: Hold on,
- 10 Miss Morris, please.
- 11 MS. MORRIS: OSHA Meserve for LAND.
- 12 I would move to strike all the questions and
- 13 answers that were just provided.
- I don't see how that's relevant to this
- 15 hearing and the hearing issues, whether there may be
- 16 other sources of problems in the Delta, as Ms. Morris
- 17 seems to be indicating with her questions.
- We're here on a Water Rights Petition, which
- 19 is a proposal, and it seems the relevant material is
- 20 what the effect of that proposal would be on the
- 21 existing conditions, not what any of the other
- 22 stressors would be.
- 23 CO-HEARING OFFICER DODUC: Mr. Mizell.
- MR. MIZELL: Yes.
- 25 I'd just like to point to the ruling that came

- 1 out yesterday indicating that this is indeed broader,
- 2 and we are looking at what is an appropriate Delta Flow
- 3 Criteria on this Project that would require us
- 4 apparently to consider what the other contributors are
- 5 to the decline of the species at this point, as well as
- 6 what the status of those species are and what
- 7 contribute to the change in the status since the last
- 8 time that the Board made a decision on that.
- 9 CO-HEARING OFFICER DODUC: Thank you,
- 10 Mr. Mizell.
- 11 Overruled, Miss Meserve.
- MS. MORRIS: Thank you.
- So, again, looking at State Water Resources
- 14 Control Board 107, which is the California WaterFix
- 15 ITP.
- 16 (Exhibit displayed on screen.)
- MS. MORRIS: Yesterday, you testified that you
- 18 weren't familiar with the biological criteria in
- 19 Section 9.7, Biological Criterion, specifically 2, of
- 20 the ITP, correct?
- 21 And it's shown on the screen, too, if you need
- 22 to look at it.
- 23 WITNESS ROSENFIELD: Give me a minute to read
- 24 it, please.
- 25 (Examining document.)

- 1 WITNESS ROSENFIELD: Okay. I've read it.
- 2 MS. MORRIS: Okay. Do you need me to repeat
- 3 the question?
- 4 WITNESS ROSENFIELD: Yes, please.
- 5 MS. MORRIS: Yesterday, you testified that you
- 6 were not familiar with this biological criteria and,
- 7 specifically, Biological Criterion 2 in Section 9.7 on
- 8 Page 172; correct?
- 9 WITNESS ROSENFIELD: I don't recall that
- 10 exchange.
- 11 MS. MORRIS: Okay. So are you familiar with
- 12 it?
- 13 WITNESS ROSENFIELD: I'm reading it now.
- 14 It's refreshed my memory of -- of -- of this,
- 15 but I don't -- I mean . . .
- MS. MORRIS: Did you read it before you
- 17 prepared your testimony?
- 18 WITNESS ROSENFIELD: Yes, I did.
- 19 MS. MORRIS: Okay. And did you take it into
- 20 consideration in your opinions that were -- that you
- 21 expressed in your testimony?
- 22 WITNESS ROSENFIELD: Yes, I did.
- MS. MORRIS: And -- And yesterday, you also
- 24 testified that, in -- in -- Sorry. Strike all of that.
- 25 It's the running from the airport.

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1 Let me start again.
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- 2 Yesterday, you also testified, based on
- 3 questions from Miss Ansley, that the criterion say
- 4 "shall."
- 5 Specifically, Criterion 2 says, "The Permittee
- 6 shall."
- 7 And those criterion were mandatory; correct?
- 8 WITNESS ROSENFIELD: I remember that exchange,
- 9 yes.
- 10 And, similarly, in Biological Criterion 1,
- 11 does it also say, "Permittee shall"?
- 12 WITNESS ROSENFIELD: (Examining document.)
- 13 Yes, it does.
- 14 MS. MORRIS: And also looking at Biological
- 15 Criterion 3, doesn't it say, "Permittee shall"?
- 16 WITNESS ROSENFIELD: Yes.
- MS. MORRIS: I have no further questions.
- 18 Thank you for accommodating our schedule.
- 19 CO-HEARING OFFICER DODUC: Thank you,
- 20 Miss Morris.
- 21 Thank you, Miss Sheehan.
- 22 And that concludes cross-examination for
- 23 Dr. Rosenfield.
- Do you have redirect, Mr. Obegi?
- 25 MR. OBEGI: In interest of his health, I do

- 1 not.
- 2 And, so, if I may --
- 3 CO-HEARING OFFICER DODUC: At this time, does
- 4 that conclude your case in chief?
- 5 And, if so, will you move your exhibits into
- 6 the record?
- 7 MR. OBEGI: It does.
- 8 And at this time, I would like to move the
- 9 following exhibits into evidence:
- 10 NRDC-1 through NRDC-10; NRDC-12 through
- 11 NRDC-56; NRDC-58 through NRDC-64; State Water Resources
- 12 Control Board 24; 69 to 82; 85, 63 -- sorry, not in
- 13 order -- and 103.
- 14 CO-HEARING OFFICER DODUC: And, Mr. Obegi,
- 15 yesterday you mentioned preparing an errata for
- 16 Dr. Rosenfield's testimony.
- 17 MR. OBEGI: Yes. And so my intent is that
- 18 tomorrow I will prepare an errata that includes the
- 19 correct citation for the Klimley report, makes the
- 20 two -- strikes the two provisions from his testimony
- 21 that were stricken, and submit it with an updated
- 22 Exhibit Index.
- 23 CO-HEARING OFFICER DODUC: All right. Any
- 24 objections?
- MR. MIZELL: (Shaking head.)

- 1 CO-HEARING OFFICER DODUC: So received into
- 2 the record.
- 3 (Natural Resources Defense Council, The Bay Institute,
- 4 and Defenders of Wildlife Exhibits NRDC-1 through
- 5 NRDC-10, NRDC-12 through NRDC-56, NRDC-58 through
- 6 NRDC-64 received in evidence)
- 7 (State Water Resources Control Board Exhibits SWRCB-24,
- 8 SWRCB-63, SWRCB-69 to SWRCB-82, SWRCB-85 & SWRCB-103
- 9 received in evidence)
- 10 CO-HEARING OFFICER DODUC: Thank you,
- 11 Mr. Obegi and Dr. Rosenfield. Thank you very much.
- 12 Best wishes to your continued recovery.
- 13 WITNESS ROSENFIELD: Thank you so much.
- 14 CO-HEARING OFFICER DODUC: Mr. Jackson, do you
- 15 have Mr. Budgor here?
- MR. JACKSON: Yes, I do.
- 17 CO-HEARING OFFICER DODUC: Excellent.
- 18 Thank you, Mr. Budgor, for bearing with us the
- 19 last few days. I understand you've been here waiting
- 20 patiently.
- 21 WITNESS BUDGOR: Well, you know, infinity is a
- 22 long time.
- 23 (Laughter.)
- 24 CO-HEARING OFFICER DODUC: And while
- 25 Mr. Budgor and Mr. Jackson are setting up, may I get

- 1 estimates of cross-examination for Mr. Budgor?
- 2 MR. MIZELL: Tripp Mizell, DWR.
- 3 We estimate 45 minutes.
- 4 CO-HEARING OFFICER DODUC: Aha.
- 5 Miss Morris?
- 6 MS. MORRIS: I think maybe 20 minutes.
- 7 CO-HEARING OFFICER DODUC: This is longer than
- 8 I anticipated. We were going to adjourn at 5 o'clock.
- 9 We need to double-check on the availability of
- 10 this room as well as the audio recording.
- 11 Miss Meserve.
- MS. MESERVE: I would like to reserve 10
- 13 minutes for cross, although I could forego it if it
- 14 meant the difference between Dr. Budgor getting home.
- 15 CO-HEARING OFFICER DODUC: Well, since he has
- 16 been waiting patiently the last few days, I would
- 17 prefer that he not have to come back tomorrow.
- 18 And --
- MS. GAYLON: We can go until 6:00.
- 20 CO-HEARING OFFICER DODUC: All right. We will
- 21 stay to accommodate Mr. Budgor since he has been so
- 22 accommodating in waiting for us.
- 23 WITNESS BUDGOR: Thank you very much.
- 24 CO-HEARING OFFICER DODUC: Mr. Budgor, if I
- 25 could ask you to stand and raise your right hand.

1	
2	Aaron Budgor,
3	called as a witness by California
4	Sportfishing Protection Alliance,
5	California Water Impact Network, and
6	AquAllliance, having been duly sworn, was
7	examined and testified as follows:
8	CO-HEARING OFFICER DODUC: Thank you.
9	And please make sure your microphone is on.
10	There's a push and then the green light should come on.
11	WITNESS BUDGOR: Okay. Can you hear me?
12	DIRECT EXAMINATION BY
13	MR. JACKSON: Dr. Budgor, is CWIN-202 a true
14	and correct copy of your testimony in this matter?
15	WITNESS BUDGOR: Could you pull that up and
16	make sure that I'm looking at the same thing?
17	(Exhibit displayed on screen.)
18	MR. JACKSON: Excuse me.
19	Is CWIN-202 a true and correct copy of your
20	qualifications?
21	WITNESS BUDGOR: Yes, it is.
22	MR. JACKSON: Is CWIN-210, what we call the
23	Santa Barbara Report, a true and correct copy of the
24	testimony that you have to give in this case?
25	WITNESS BUDGOR: Yes. I'll be talking to that
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- 1 particular exhibit.
- 2 MR. JACKSON: Thank you.
- 3 Is -- Did you work on the testimony that was
- 4 CWIN-207 that has Arve Sjovold's name on it?
- 5 WITNESS BUDGOR: Yes. I was involved in the
- 6 preparation of this report, gathering of the data, and
- 7 supervising what was written.
- 8 MR. JACKSON: And you are a member of C-WIN's
- 9 Board of Directors?
- 10 WITNESS BUDGOR: Yes, I am.
- 11 MR. JACKSON: Are you authorized to testify on
- 12 behalf of C-WIN?
- 13 WITNESS BUDGOR: Yes, I am.
- 14 MR. JACKSON: Would you summarize your
- 15 testimony, please.
- 16 WITNESS BUDGOR: Yes.
- So, I'll be reading a report for about 20
- 18 minutes, maybe 17 if I can get through this properly.
- 19 And it's basically derived from the 210 document, so
- 20 there's nothing in my report that is in variance with
- 21 what you see in the Santa Barbara experience
- 22 documentation.
- 23 Prior to the 1987-1992 drought, South Coast
- 24 water purveyors had relatively small budgets. Water
- 25 supply costs represented less than 10 percent of the

- 1 budgets, and local sources provided all the water.
- 2 The drought changed everything. At the peak
- 3 of the drought, all South Coast water purveyors,
- 4 believing in the State's projections on the reliability
- 5 of the State water delivery system, voted to import
- 6 state water at enormous construction costs. The South
- 7 Coast is now living with the consequences of that
- 8 decision. Some very important lessons have been
- 9 learned relating to costs, no benefits, and paper
- 10 water.
- 11 Costs.
- Due primarily to the region's connection to
- 13 the State Water Project -- SWP as an acronym -- South
- 14 Coast Water District budgets have increased
- 15 substantially.
- 16 Upon emerging from the 1987-1992 drought, the
- 17 Water Districts were immediately faced with increasing
- 18 cost burdens for the construction of the Coastal
- 19 Aqueduct and the local aqueduct necessary for the
- 20 importation of state water. Rates had to be maintained
- 21 at high levels, and raised in many cases.
- When the drought ended and mandatory
- 23 conservation restrictions were lifted, the demand
- 24 remained depressed due to the high water rates that
- 25 were still in effect and some instilled conservation

- 1 habits.
- 2 Before the drought, water use was not
- 3 necessarily sensitive to water costs, but now the
- 4 higher costs have caused the demand to decrease.
- 5 Increased rates are met with commensurate
- 6 decreases in customer water demand such that the
- 7 districts have resorted to large increases in the fixed
- 8 charges for water services.
- 9 By way of example, the budget for the
- 10 Montecito Water District went from \$1 million in the
- 11 early 1990s before deliveries of state water, to
- 12 14 million in 2016. For 2017, the budget is
- 13 \$21 million, an extraordinary increase of 50 percent.
- 14 Because of its inherent unreliability, there
- 15 are no benefits redounding from the importation of
- 16 state water, especially during droughts. Because
- 17 severe droughts are often statewide phenomena, state
- 18 water deliveries typically are curtailed at the very
- 19 time they are needed most on the South Coast. The
- 20 recent drought demonstrates the unexpected and
- 21 unplanned water delivery and reliability failure
- 22 exceedingly well.
- 23 The additional cost to agencies and ratepayers
- 24 from the construction of the Twin Tunnels will have a
- 25 negative effect on water supply and demand given the

- 1 unreliability of delivery, lack of new water sources,
- 2 and higher rates required to cover costs, plus more
- 3 stringent conservation measures.
- 4 There is a third category beyond costs and
- 5 benefit analyses that deserves just as much attention
- 6 in the way it impacts local Water Districts, and that
- 7 is paper water.
- 8 The problem for local Water Districts is
- 9 two-fold: For water supply planning, a District needs
- 10 a confident estimate of the amount of water it can
- 11 expect. An average delivery amount will not do,
- 12 especially if that District has no year-to-year storage
- 13 to help equalize and offset delivery variances.
- 14 A shortfall in delivery against the
- 15 expectation means that the Water Agency must search for
- 16 supplemental water on the spot market at exorbitant
- 17 prices. This was and is the situation on the South
- 18 Coast during the continuing drought.
- 19 The second impact of paper water deals with
- 20 the local Districts' use of expected deliveries in the
- 21 planning and development process.
- The long-term water supply plans of Water
- 23 Districts are used to determine the numbers of new
- 24 hookups that can be allowed. If those water supply
- 25 plans are based on unrealistic expectations of

- 1 deliveries, it is difficult to manage growth and
- 2 provide sustainable water supplies.
- 3 And in cases where a District wishes to sell
- 4 off some of its SWP allocation, because of paper water,
- 5 it is difficult to assign a value to the transaction
- 6 and the amount of real water that can be relied on in
- 7 the transfer.
- 8 This is a continual difficulty on the South
- 9 Coast and paper water is at the heart of these
- 10 difficulties.
- 11 Costs of Santa Barbara County SWP water.
- 12 The major customers in Santa Barbara County
- 13 for water delivered by the SWP's California Aqueduct
- 14 are the City of Santa Barbara, Montecito Water
- 15 District, Carpinteria Valley Water District, and Goleta
- 16 Water District.
- 17 If you would go to Page 20 of this exhibit
- 18 that you have here, please.
- 19 (Exhibit displayed on screen.)
- 20 WITNESS BUDGOR: So this table presents a
- 21 summary profile of the entities included in the scope
- 22 of this report.
- 23 As can be seen in the last two -- last two --
- 24 last two -- not columns but rows, SWP deliveries are
- 25 small fraction of Table A allocations and small

- 1 fractions of deliveries.
- 2 In fact, let me just say that, for the City of
- 3 Montecito, for the unincorporated city, we're looking
- 4 at allocations of about 3,000 acre-feet, and just in
- 5 2010, that number is 541.
- 6 But having -- There's another table, I believe
- 7 it's Table 2, which shows a further delineation of
- 8 this, and I believe that's on the following page.
- 9 (Exhibit displayed on screen.)
- 10 WITNESS BUDGOR: Maybe not.
- 11 (Exhibit displayed on screen.)
- 12 WITNESS BUDGOR: Okay. Well, I'll come back
- 13 to that.
- 14 But basically what it shows is that for a
- 15 five-year -- five-year timeframe, that these numbers
- 16 have varied anywhere from 0 to 20 percent.
- 17 So the numbers are always lower than what the
- 18 expected deliveries should have been and it hurts us
- 19 dramatically as far as the pocketbook is concerned.
- 20 Because the South Coast districts are at the
- 21 end of the local pipeline, their proportionate costs of
- 22 the SWP are much higher. The consequences of this
- 23 higher cost, together with the higher interest rate,
- 24 causes the South Coast Water Districts' payments for
- 25 the local aqueduct to be nearly equal to that of their

- 1 Coastal Aqueduct costs.
- 2 The high cost imposed by the SWP on the South
- 3 Coast districts exact a severe penalty for District
- 4 priorities. For example, a report by the Santa Barbara
- 5 County 2006-2007 Grand Jury noted that the Carpinteria
- 6 Valley Water District is paying half of its
- 7 \$10 million-per-year budget for non-operational
- 8 expenses; i.e., those primarily related to the purchase
- 9 and delivery of SWP water.
- 10 Many other Santa Barbara County Water
- 11 Districts are suffering from the high cost of SWP
- 12 water. Repayment of SWP debt along with SWP ongoing
- 13 operation and maintenance costs comprise the dominant
- 14 costs for each Water Agency.
- Montecito's 2012-2013 adopted budget states
- 16 that 45 percent of its operating budget and 39 percent
- 17 of its total budget is required to pay for its SWP
- 18 costs.
- 19 Yet the volume of water these districts draw
- 20 from the SWP in normal and wetter years is minimal
- 21 compared to other available local sources such as the
- 22 Cachuma Project.
- The high cost of the SWP debt, combined with
- 24 reduced water sales, strains District budgets,
- 25 compromises District ability to maintain adequate

- 1 reserves, perform system upgrades and needed repairs.
- 2 As a result, maintenance and upgrades are backlogged or
- 3 must be paid out of dwindling reserve funds. C-WIN
- 4 believes District defaults on SWP payments are a real
- 5 threat for many of these Districts.
- 6 SWP reliability, effective costs, and residual
- 7 rate structure section.
- 8 I will now make some comments on SWP
- 9 reliability, effective costs, and residential rate
- 10 structure.
- 11 Before the 1991 election, voters were promised
- 12 that the SWP contracts would be 97 percent reliable,
- 13 meaning 97 percent of Table A water could be delivered.
- 14 This promise has never been fulfilled.
- 15 Over the past 18 years, the four South Coast
- 16 districts received approximately 28 percent of the
- 17 Table A allocations.
- 18 2014 was a very dry year for the entire state.
- 19 All SWP Contractors received only 5 percent of the
- 20 Table A allocations of state water.
- 21 The availability of state water under present
- 22 operational rules is limited year to year by the amount
- 23 of runoff experienced in each year.
- 24 Statistically, present operations can only
- 25 provide a small fraction of Table A amounts during

- 1 droughts.
- 2 DWR has never performed a proper analysis to
- 3 determine a truly reliable level of delivery. Without
- 4 such analysis, it is fruitless to propose structural
- 5 solutions to the Delta's problems given that
- 6 precipitation is the main limiting factor.
- 7 The SWP's difficulties in delivering full
- 8 Table A allocations are exacerbated due to Federal and
- 9 State Wild and Scenic River designations for most North
- 10 Coast Rivers, thereby ending further damming of those
- 11 rivers and rejection by California voters in 1982 of
- 12 the bond measure to fund the Peripheral Canal due to
- 13 potential environmental devastation to the Bay and the
- 14 Delta.
- 15 Without the availability of these sources,
- 16 there is no likelihood of meeting Table A amounts.
- 17 Two independent analyses of Northern
- 18 California watersheds, one by C-WIN and the other by
- 19 the University of California, Davis, have concluded
- 20 that consumptive water right claims are over five times
- 21 more than the available water supply.
- This inaccurate and incomplete accounting of
- 23 water rights has made the State ill-equipped to satisfy
- 24 growing societal demands for water supply reliability
- 25 and healthy ecosystems.

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1 The effective unit -- that is, acre-foot --
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- 2 costs of SWP water, that -- what I define is the cost
- 3 of supply divided by the actual water delivered -- is
- 4 highly variable and has led to costs considerably
- 5 higher than those estimated for the 1991 ballot
- 6 measure.
- 7 This is because the water agencies must pay
- 8 the fixed costs for the amount of water contracted
- 9 regardless of the amount delivered annually. Even if
- 10 no SWP water is delivered, these fixed costs must be
- 11 paid.
- 12 C-WIN has determined that the Central Coast
- 13 Water Authority -- CCWA -- estimated unit costs for SWP
- 14 water on a per-acre-foot basis are often greatly
- 15 understated because CCWA bases cost estimates on full
- 16 delivery of Table A allocation amounts that have been
- 17 shown to be a fictitious delivery amount.
- 18 Full Table A allocations have never been
- 19 delivered by the SWP and are unlikely to ever be
- 20 delivered because of limited availability in times of
- 21 drought and lack of need during wet years when the
- 22 water is available.
- 23 Table 2, which is on Page 28 --
- 24 (Exhibit displayed on screen.)
- 25 WITNESS BUDGOR: -- confirms the very high

1 effective unit cost and exposes the extraordinary high

- 2 cost during droughts when deliveries are curtailed,
- 3 factors of 40 to 60 times greater than water derived
- 4 from Lake Cachuma.
- 5 Further, the Monterey amendments to the SWP
- 6 contracts in 1995 eliminated the urban preference and
- 7 safeguard for Table A deliveries, a primary factor
- 8 causing lower deliveries during drought years and
- 9 consequent high unit costs. The urban preference
- 10 mandated in times of drought water delivery for people
- 11 before agriculture.
- 12 C-WIN investigated retail water costs for an
- 13 average single-family residential customer by obtaining
- 14 data from updated Urban Water Management Plans and
- 15 current District Fee Schedules for the four water
- 16 agencies of the Santa Barbara coastal plain.
- 17 All four Water Districts have responded
- 18 similarly in their efforts to increase revenues
- 19 following high SWP costs.
- 20 Prior to the 1987-1992 drought, unit rates and
- 21 service charges were substantially lower, as were the
- 22 consequent water bills of the customers.
- 23 However, these rates are not as high as would
- 24 be indicated by the effective unit costs of SWP
- 25 deliveries. That is due to the fact that the bulk of

- 1 the delivered retail water is supplied by much lower
- 2 cost sources such as Lake Cachuma. Nonetheless,
- 3 customer bills are several times higher than before the
- 4 drought.
- 5 The current drought promises further rate
- 6 increases due to the need to procure supplemental
- 7 purchased water at prevailing prices which are much
- 8 higher than the variable cost of SWP water.
- 9 My last section is on the impact of Twin
- 10 Tunnels with respect to estimated costs and lack of
- 11 benefits.
- 12 Presently, the Twin Tunnels are in the very
- 13 early stages of definition as a Project. Much planning
- 14 and preliminary engineering work is yet to be done to
- 15 define a project from which competent cost estimates
- 16 can be made.
- 17 Currently, the SWP and the Central Valley
- 18 Project -- CVP -- Contractors have spent 280 million on
- 19 planning to date and estimate they will cost an
- 20 additional 1.2 billion to get the Project shovel-ready
- 21 with 90 percent of the required engineering still to be
- 22 completed.
- 23 Initially, the Bay-Delta Conservation
- 24 Plan/California WaterFix cost estimates for the
- 25 Tunnels' construction, excluding financing costs, were,

- 1 in 2014 dollars, \$17.2 billion.
- 2 At the 10 percent engineering design, the
- 3 construction cost estimate grew to 20.3 billion in 2017
- 4 dollars according to DWR.
- 5 As cost overruns on large construction
- 6 projects are not uncommon, the consulting firm,
- 7 ECONorthwest, using San Diego Water Authority
- 8 estimates, raised the cost estimate to \$38 billion.
- 9 For the purpose of subsequent discussion,
- 10 these two estimates are defined as low and high.
- 11 Financing would be obtained in a manner
- 12 similar to the Bay-Delta Conservation Plan by selling
- 13 revenue bonds. We assume the bonds have a period of
- 14 capitalized interest and a 40-year payback period at a
- 15 rate of approximately 6 percent.
- 16 As the Proposed Project would be built under
- 17 the authority of SWP contracts, the Twin Tunnels'
- 18 financing costs likely would be part of the Delta water
- 19 cost.
- 20 Allocation of costs to the State Water
- 21 Contractors can be done in two ways: Through the Santa
- 22 Barbara County Flood Control and Water Conservation
- 23 District's share of water allotment, or from share of
- 24 total payments to the SWP.
- Using the former method, either 1.1 percent or

- 1 3.4 percent, respectively, of the SWP's WaterFix cost
- 2 is allocated to Santa Barbara County Flood Control and
- 3 Water Conservation Districts.
- 4 These two percentages were used in estimating
- 5 the impacts on Santa Barbara County SWP Contractors.
- 6 Results are shown in Table 4.6, which is Page 34 --
- 7 (Exhibit displayed on screen.)
- 8 WITNESS BUDGOR: -- with the largest
- 9 shareholder in CCWA, Santa Maria, included in the
- 10 breakdown of the last two tables for completeness.
- 11 Invoices to the Flood Control District will
- 12 show only a single additional charge for the county's
- 13 share of the Twin Tunnel financing costs. These will
- 14 be passed on to CCWA participants based on
- 15 proportionate shares of Table A amounts.
- And as you can see, based on the available
- 17 information on the Project, C-WIN has estimated Santa
- 18 Barbara's county's annual payment with interest and
- 19 principal on these construction costs will range from
- 20 \$7.7 million per year to \$46.4 million per year. The
- 21 South Coast District's share will range from \$2 million
- 22 per year to almost \$15 million per year.
- These estimates are based on a 55-to-45
- 24 division in costs between the SWP and the CVP.
- 25 With recent developments -- And go back to the

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1 table -- Table 5. You've got it there.
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- With recent developments, it now seems that
- 3 CVP will not be participating. Westlands Water
- 4 District has voted not to support the tunnels because
- 5 of the untenable costs to its farmers.
- 6 With the withdrawal of Westlands, the entire
- 7 CVP participation which was to be 45 percent of the
- 8 entire Project financing is now in doubt.
- 9 So Table 6, which is on Page 37 --
- 10 (Exhibit displayed on screen.)
- 11 WITNESS BUDGOR: -- shows the cost burdens at
- 12 local Water Districts would be required to share with
- 13 the CVP not participating under various assumptions of
- 14 Project costs, high or low, at the State percentage
- 15 allocations of 1.1 percent and 3.4 percent.
- 16 Costs to county nearly double.
- 17 So C-WIN sees no benefit for Santa Barbara
- 18 County water users from the Twin Tunnels, only
- 19 drawbacks.
- 20 Project Proponents claim the Twin Tunnels will
- 21 improve the State's ability to capture and store the
- 22 excess runoff --
- 23 (Timer rings.)
- 24 WITNESS BUDGOR: -- that occurs in wet years.
- I need about two minutes.

- 1 Wet years comprise 44 percent of the 100-year
- 2 runoff record as shown in the CWIN-210 Appendix B.
- 3 However, the Twin Tunnels Project involves no new
- 4 storage.
- 5 Project supporters claim groundwater basins in
- 6 the San Joaquin Valley can be used to store significant
- 7 amounts of water.
- 8 But these basins are neither SWP nor CVP
- 9 facilities. Storing water there would amount to a
- 10 privatization of Project waters resulting in probable
- 11 legal challenges.
- 12 Since there is no public storage component
- 13 south of the Delta as part of the Project, it is
- 14 inconceivable that the tunnels will deliver any new
- 15 water.
- 16 It could provide the capability to continue
- 17 deliveries of SWP and CVP water south in the event of
- 18 possible levee failures due to earthquakes, although
- 19 the integrity of the delivery system itself may be
- 20 jeopardized by such an event.
- 21 Its merits as a hedge against climate change
- 22 and consequent sea-level rise are even less certain.
- 23 So my concluding remarks are: C-WIN has
- 24 documented the fundamental problems associated with the
- 25 importance and distribution of SWP paper water.

- 1 The Twin Tunnels Project promises more debt
- 2 with no additional water or increase in reliability to
- 3 the participating South Coast water agencies.
- 4 The administration and supporters intend to
- 5 build them without a vote of the people who must pay
- 6 for them.
- 7 Our findings have shown ominous fiscal
- 8 consequences for Santa Barbara County generally and for
- 9 the South Coast Water District specifically.
- 10 Cost estimated for construction of Twin
- 11 Tunnels/California WaterFix would add to the burden
- 12 forcing these agencies ever closer to insolvency.
- 13 Meanwhile, ratepayers are responding to the
- 14 price elasticity of supply and demand by using less
- 15 water, resulting in declining District revenue but an
- 16 ever-increasing cost to ratepayers.
- 17 Santa Barbara County needs its financial
- 18 resources to explore and create alternative water
- 19 conservation projects, to include recycling and storm
- 20 water recapture and new water local resources such as
- 21 ocean and groundwater desalination.
- 22 And that ends my testimony.
- 23 CO-HEARING OFFICER DODUC: Thank you very
- 24 much, Dr. Budgor.
- MR. JACKSON: Yes. That -- That ends his

- 1 testimony.
- 2 And I notice that Mr. Smith is available but
- 3 there is substantial cross-examination.
- 4 CO-HEARING OFFICER DODUC: There is.
- 5 MR. JACKSON: So, Felix, can you come back
- 6 tomorrow?
- 7 WITNESS SMITH: Yes.
- 8 MR. JACKSON: Okay.
- 9 CO-HEARING OFFICER DODUC: Mr. Mizell.
- 10 MR. MIZELL: Yes. I noticed that --
- 11 CO-HEARING OFFICER DODUC: I'm sorry. Is your
- 12 microphone on?
- 13 MR. MIZELL: It is. Should I get closer to
- 14 you?
- 15 I didn't notice that Mr. Budgor was reading
- 16 from his statement, so maybe this is a quick objection.
- 17 But I don't believe that privatization of the
- 18 water supply and development of South-of-Delta storage
- 19 as a condition of this Project was included in his
- 20 written testimony.
- 21 I'm happy to be proven wrong if he can point
- 22 to me -- point me to where in his written testimony --
- 23 or in the written testimony that he is . . . here to
- 24 testify about, where in that testimony he makes these
- 25 statements.

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1 WITNESS BUDGOR: Okay. So, if you give me a
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- 2 second, I'll try to find the proper section.
- 3 CO-HEARING OFFICER DODUC: While you're
- 4 looking.
- 5 Candace, how are you doing?
- 6 THE REPORTER: Fine.
- 7 CO-HEARING OFFICER DODUC: Do you want to take
- 8 a short break before DWR begins their 45-minute cross?
- 9 THE REPORTER: (Nodding head.)
- 10 CO-HEARING OFFICER DODUC: Okay. Why don't we
- 11 take a short break now so Dr. Budgor can look up that
- 12 reference.
- And when we return, let's make it 4:30. Is
- 14 that okay, Candace?
- 15 THE REPORTER: Um-hmm.
- 16 CO-HEARING OFFICER DODUC: All right. We'll
- 17 return at 4:30.
- 18 (Recess taken at 4:23 p.m.)
- 19 (Proceedings resumed at 4:30 p.m.:)
- 20 CO-HEARING OFFICER DODUC: All right. We are
- 21 back in session.
- 22 And I believe there's been a switch and
- 23 Miss Morris will conduct her cross first.
- 24 WITNESS BUDGOR: Do you want to clear up the
- 25 objection?

1 CO-HEARING OFFICER DODUC: Oh, yes. I'm

- 2 sorry.
- 3 Dr. Budgor.
- 4 WITNESS BUDGOR: So it's in Page 29 in the
- 5 paragraph stating "Project Proponents" at the bottom.
- 6 And you see right at the end in bold,
- 7 "Privatization of Project Waters."
- 8 MR. MIZELL: Thank you.
- 9 So that's for your statement regarding
- 10 privatization.
- 11 WITNESS BUDGOR: That is correct, yes.
- 12 MR. MIZELL: Is there a citation for your
- 13 statement regarding the condition for constructing
- 14 South-of-Delta storage?
- 15 WITNESS BUDGOR: Basically, the way this thing
- 16 worked was, is that we had had discussions with a large
- 17 number of people who looked at this Project in great
- 18 detail.
- 19 MR. MIZELL: Yes, sir.
- 20 WITNESS BUDGOR: C-WIN and the C-WIN Board
- 21 actually makes up a lot of people who know about this,
- 22 so we're getting information from them.
- MR. MIZELL: And where in the statement is
- 24 that statement?
- 25 WITNESS BUDGOR: What statement?

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1 MR. MIZELL: Where -- The one about the
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- 2 condition needing to be South-of-Delta storage
- 3 construction.
- 4 WITNESS BUDGOR: Oh, okay.
- 5 MR. MIZELL: Just for the record's purposes, I
- 6 withdraw the objection.
- 7 WITNESS BUDGOR: And I'm going to have to --
- 8 Oh, yeah.
- 9 So it's in the previous paragraph, SWP. So
- 10 it's the . . .
- 11 Let's see. Eliminates the privatization. No
- 12 guarantees. So, actually, it is.
- 13 And this is (reading):
- 14 "Without a complementary SWP storage
- 15 element south of the Delta, the Twin
- 16 Tunnels provide no benefit to SWP
- 17 Contractors."
- 18 It's in the same paragraph.
- 19 MR. MIZELL: I'm -- I'm reading that paragraph
- 20 with you, sir. I do not see any statement saying that
- 21 there should be a condition for South-of-Delta storage
- 22 construction.
- 23 WITNESS BUDGOR: Okay. So let's -- So the
- 24 SW -- Okay. Go up.
- 25 (Exhibit displayed on screen.)

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1
             WITNESS BUDGOR: No, no, no, not that far.
             (Exhibit displayed on screen.)
 2
             WITNESS BUDGOR: Yeah.
 3
             Let's see here. So it should be in -- Okay.
 5
   Try going down again. I'm still having problems
   finding this.
 б
 7
             (Exhibit displayed on screen.)
             WITNESS BUDGOR: Further down.
 8
 9
             (Exhibit displayed on screen.)
10
             WITNESS BUDGOR: Okay. Stop.
11
             So, in the paragraph beginning, "The SWP did
    acquire, go to the last sentence.
12
13
             So, again, in bold (reading):
                  "Without a complementary SWP storage
14
15
             element south of the Delta, the Twin
16
             Tunnels provide no benefit to SWP
             Contractors."
17
18
             MR. MIZELL: Thank you very much.
19
             I withdraw my objection.
20
             CO-HEARING OFFICER DODUC: Thank you,
   Dr. Budgor.
21
22
             MS. MORRIS: Thank you.
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25 WITNESS BUDGOR: You certainly are.

23

24 correctly?

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Good afternoon, Dr. Budgor. Am I saying that

- 1 MS. MORRIS: Okay. Thank you.
- 2 WITNESS BUDGOR: It's a nice Latvian name.
- 3 I'm kidding.
- 4 CROSS-EXAMINATION BY
- 5 MS. MORRIS: I wanted to focus on a couple of
- 6 your statements, and specifically in the Santa Barbara
- 7 Report, CWIN-210, Page 12.
- 8 And it's regarding your statements relating to
- 9 Table A deliveries of 28 percent of allocation since
- 10 state water began arriving in 1998.
- 11 So that's the context of this line of
- 12 questioning.
- 13 WITNESS BUDGOR: Okay.
- MS. MORRIS: Do you have the data to back up
- 15 your claim that only 28 percent of the full contract
- 16 amounts was -- were available?
- 17 WITNESS BUDGOR: Yes. In this document -- let
- 18 me tell you -- there is a figure that actually has
- 19 graphs of the information that you're looking for.
- 20 And it is from CCWA, and it's the SWP
- 21 reliability and effective unit costs.
- 22 So it would be Figure 6.
- MS. MORRIS: What page?
- 24 WITNESS BUDGOR: So I'm -- Yeah.
- 25 Unfortunately, I'm using an older version.

- 1 MS. MORRIS: Oh, it's on, I believe, Page 26.
- 2 WITNESS BUDGOR: Okay.
- 3 (Exhibit displayed on screen.)
- 4 MS. MORRIS: Great.
- 5 WITNESS BUDGOR: Yes. So this data is from
- 6 CCWA.
- 7 MS. MORRIS: Wait. Nope. We're good.
- 8 WITNESS BUDGOR: Okay.
- 9 MS. MORRIS: Because I want to be brief so I
- 10 can get you out of here.
- 11 WITNESS BUDGOR: Yeah.
- 12 MS. MORRIS: So -- okay. Thank you for
- 13 pointing that out.
- 14 And I just want to work through, if you're
- 15 familiar with the State Water Project allocation
- 16 process.
- 17 WITNESS BUDGOR: Yes, I am.
- 18 MS. MORRIS: Okay. So you understand that DWR
- 19 says, "CCWA, under the contract with Santa Barbara
- 20 County, you have X amount of water available."
- 21 Correct?
- 22 WITNESS BUDGOR: Right.
- MS. MORRIS: And then the Contractor says, "I
- 24 only want to take X amount," which may be less than the
- 25 amount offered.

- 1 Do you understand that?
- 2 WITNESS BUDGOR: I certainly do.
- 3 MS. MORRIS: Okay. And do you know -- Have
- 4 you ever looked at those numbers for the -- compared
- 5 the numbers for the four CCWA entities that you came up
- 6 with the 28 percent number, have you looked at what
- 7 they were offered versus what they decided to take?
- 8 WITNESS BUDGOR: Yeah. We have all of those
- 9 numbers and -- But what my testimony really had to do
- 10 with was more regarding the reliability and the cost
- 11 values.
- 12 So -- And I fully understand that, indeed,
- 13 people have a -- can basically come back and say,
- 14 "Well, I know this is my allocation. I'll pay for it,
- 15 but this is what I want."
- MS. MORRIS: And you understand that, from
- 17 1998 to 2015, the four entities that you have cited in
- 18 your report were offered more water than they decided
- 19 to take; correct?
- 20 WITNESS BUDGOR: Well, up to the allocation,
- 21 that's correct, yeah.
- 22 MS. MORRIS: The allocation is different than
- 23 the amount of water delivered.
- 24 Do you understand that?
- 25 WITNESS BUDGOR: I . . . I understand that.

- 1 But based on our conversations with the
- 2 Contractors themselves, they're basically saying, "We
- 3 have an opportunity of getting water from multiple
- 4 sources. And based on the cost of what we can actually
- 5 pay and what we can afford, we make some decisions on
- 6 how we're going to do that."
- 7 But the reality is, is that the costs that
- 8 we're getting based on the allocation -- So, in other
- 9 words, if there's a maximum allocation, you can't get
- 10 more than the maximum.
- 11 MS. MORRIS: Right. I understand that.
- But let's go back. Because what I'm trying to
- 13 get at is: It's true that, for example, Montecito has
- 14 been offered more water under their allocation for
- 15 Table A, and they have decided not to take delivery of
- 16 all of that water; correct?
- 17 WITNESS BUDGOR: I'm not aware of that.
- MS. MORRIS: Really? Okay.
- 19 WITNESS BUDGOR: I'm not aware of that.
- 20 MS. MORRIS: Then let's -- let's look at your
- 21 statement, because I think, on Page 12, you're
- 22 conflating two issues in my mind.
- 23 (Exhibit displayed on screen.)
- MS. MORRIS: Same exhibit, Page 12, and it's
- 25 the top.

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1 And you're saying that only 28 percent of the
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- 2 amount was delivered, but then you go on to compare
- 3 that to the expected delivery of 97 percent of contract
- 4 amounts.
- 5 You see that?
- 6 WITNESS BUDGOR: Yeah. I do see that, yes.
- 7 MS. MORRIS: Okay. And, if -- Miss Gaylon, if
- 8 you could pull up DWR -- Excel spreadsheet -- 1164.
- 9 Oh, it's .pdf.
- 10 (Exhibit displayed on screen.)
- 11 MS. MORRIS: Perfect.
- 12 And this is -- I'll represent to you this is a
- 13 compilation of deliveries for CCWA from 1997 when water
- 14 was first delivered to -- through the South Coast --
- 15 through the Coastal Aqueduct through 2017.
- 16 And if you -- Could you blow it up because I'm
- 17 really focusing on that far left column, and it's
- 18 pretty difficult to read.
- 19 (Exhibit displayed on screen.)
- MS. MORRIS: There we go.
- 21 If you look at the years, the DWR allocation,
- 22 and you look through each of those years, you can see
- 23 that the average at the bottom is 67 percent; correct?
- 24 WITNESS BUDGOR: So, what you're telling me
- 25 is, is that in 1998, you got 100 percent and yet the

- 1 source for CCWA said it was something less than a full
- 2 percentage. It was probably down at the 15 percent
- 3 level.
- 4 So I'm trying to understand that.
- 5 MS. MORRIS: Yeah, I am telling you that.
- 6 Because the difference is what was allocated and
- 7 available for taking, and then if you look at the
- 8 far -- the middle column, "Unused Left on the Table,"
- 9 that shows the amount of water that was available
- 10 under -- for the State Water Project water deliveries
- 11 that was not taken.
- 12 And, in particular, it was not taken by the
- 13 four entities that you reference in your report.
- So, are you familiar -- I want to go back
- 15 again.
- 16 Are you -- Are you sure you're familiar with
- 17 how DWR allocates and how water is delivered under the
- 18 contracts?
- 19 WITNESS BUDGOR: Yeah, I am.
- 20 And all I can tell you is, is that we asked
- 21 for information from all the Water Contractors, and
- 22 from CCWA, and the information that we were given is
- 23 the information that I'm showing you.
- MS. MORRIS: Okay. And then let's go back to
- 25 Figure 6, then --

- 1 WITNESS BUDGOR: Okay.
- 2 MS. MORRIS: -- on Page 26 of CWIN Exhibit
- 3 210.
- 4 Then I believe you're conflating concepts
- 5 again because it says, "Full Table A deliveries" versus
- 6 "Average Table A deliveries."
- 7 And Full Table A implies that that is what is
- 8 available, not what was taken, versus what was actually
- 9 delivered.
- 10 Do you understand that?
- 11 WITNESS BUDGOR: I do understand that.
- MS. MORRIS: So is it your testimony that --
- 13 that in all years from 1997 through current, that the
- 14 four entities that you have referenced in this report
- 15 have taken all available water that they could take
- 16 from the State Water Project?
- 17 WITNESS BUDGOR: What I'm testifying to is
- 18 that, based on the Full Table A deliveries, which was
- 19 expected to be delivered, this is what they received.
- 20 MS. MORRIS: There's a difference between
- 21 allocation --
- 22 WITNESS BUDGOR: I understand.
- MS. MORRIS: -- and delivery.
- 24 You understand the distinction.
- 25 WITNESS BUDGOR: I do.

1 MS. MORRIS: Okay. So let me go back and ask

- 2 my question, because I don't think you answered it.
- 3 Is it your contention that the four entities
- 4 that you have referenced in the Santa Barbara Report
- 5 have taken all available State Water Project water that
- 6 was made available to them by DWR from 1997 through
- 7 current year?
- 8 WITNESS BUDGOR: I -- I can't answer that. I
- 9 just don't know the answer to that.
- 10 But what I -- All I'm -- All I'm suggesting
- 11 over here is, based on the information we were
- 12 provided, that there was an -- there was a contracted
- 13 Table A amount, which you pay for at 100 percent, and
- 14 then the amount that you are actually being given,
- 15 like, for example, to my understanding, 2018, DWR is --
- 16 is allocating 20 percent of the total amount.
- So, if that's the case -- and last year was
- 18 60 percent, and the previous year was 60 percent --
- 19 then that is the maximum you can get.
- 20 So, if you then take the ratio of what that
- 21 maximum is divided by the total allocation, that is the
- 22 effective unit cost. That's what I testified to.
- 23 MS. MORRIS: I understand that's your
- 24 testimony.
- 25 But my issue is, in your -- in your testimony,

- 1 and specifically in -- on Page 12, you are implying
- 2 that the DWR or the State Water Project reliability is
- 3 28 percent.
- 4 And I don't believe that you can make that
- 5 statement without understanding what amount was
- 6 offered, which you've already testified, versus what
- 7 was delivered.
- 8 And you just said you don't know that
- 9 information; correct?
- 10 WITNESS BUDGOR: I can't -- I can't tell you
- 11 that.
- MS. MESERVE: Okay. I don't have any further
- 13 questions.
- 14 CO-HEARING OFFICER DODUC: All right.
- 15 Miss Meserve.
- MS. MESERVE: I would move to strike the
- 17 argument provided by the counsel that was supposed to
- 18 be providing questions and, instead, attempted to put
- 19 in testimony regarding her beliefs, which should go in
- 20 rebuttal.
- 21 CO-HEARING OFFICER DODUC: Miss Meserve, I
- 22 understood Miss Morris was trying to explain the basis
- 23 of the question to Dr. Budgor.
- 24 Thank you, Miss Morris.
- 25 Mr. Mizell.

1 And since you did request 45 minutes, could

- 2 you please outline the issues you'll be covering.
- 3 MR. MIZELL: Certainly.
- 4 I'll be covering Dr. Budgor's testimony
- 5 regarding Old and Middle River; his representations of
- 6 Santa Barbara County; and costs and construction of the
- 7 Coastal Branch.
- 8 CO-HEARING OFFICER DODUC: Thank you.
- 9 MR. MIZELL: I'll ask some preliminary
- 10 questions about how the testimony was drafted given the
- 11 circumstances we're dealing with in some of his
- 12 qualifications.
- 13 CO-HEARING OFFICER DODUC: All right.
- 14 CROSS-EXAMINATION BY
- MR. MIZELL: Good afternoon, Dr. Budgor.
- 16 And I do know it's late, so I will try and be
- 17 as quick as possible.
- So, if we could bring up CWIN-207, please.
- 19 (Exhibit displayed on screen.)
- 20 MR. MIZELL: So this is part of Mr. -- Maybe I
- 21 shouldn't try and attempt that name unless . . .
- MR. JACKSON: Sjovold.
- MR. MIZELL: Sjovold.
- 24 Mr. Sjovold's testimony.
- 25 And I'm curious: What portion of this did you

- 1 draft or assist in drafting?
- 2 WITNESS BUDGOR: Okay. So, what I ended up
- 3 doing is, as I said, I'm on the C-WIN Board, and I was
- 4 responsible for going over all the documentation that
- 5 was generated, wrote some of the material myself.
- 6 Dr. -- Mr. Sjovold was the person who was
- 7 supposed to be providing this testimony and, as you
- 8 probably are aware, he took sick and unfortunately
- 9 passed away.
- 10 So, the decision was that, since I was
- 11 involved and understood what the written documentation
- 12 was all about, met with the ECONorthwest individuals as
- 13 well, who some of the appendices are in there,
- 14 understood where the data was coming from, that I would
- 15 be able to go and -- and testify as a co-author, so to
- 16 speak.
- 17 MR. MIZELL: Understood. Generally speaking,
- 18 that's the circumstances.
- 19 I'm curious to know: You just now indicated
- 20 that you drafted some sections, and is it proper to say
- 21 you advised on others --
- 22 WITNESS BUDGOR: Yeah.
- MR. MIZELL: -- or reviewed on others?
- 24 WITNESS BUDGOR: Correct.
- 25 MR. MIZELL: I'm looking for a distinction in

- 1 this testimony as between the sections that you
- 2 authored versus the sections that you reviewed.
- 3 WITNESS BUDGOR: So, basically, the data
- 4 was -- that was received from the various Water
- 5 Districts, I was a part of collecting that data, and
- 6 asking the questions as to what the cost impacts were,
- 7 how they actually racked and stacked against other
- 8 sources of water that supplied their remaining
- 9 gallonage, or acre-feet, so to speak, for the four
- 10 counties.
- 11 And then, based on that analysis -- Or based
- 12 on that data collection, Mr. Sjovold actually did the
- 13 racking and stacking and creating the pie charts and
- 14 the tables.
- So I looked at that material, sort of did some
- 16 independent viewing and seeing whether the numbers
- 17 worked out correctly based on the inputs, and -- and as
- 18 principal, you know, passed on that, just like a
- 19 Project Manager would do.
- 20 MR. MIZELL: Okay. I'm -- I'm hoping to get a
- 21 little more specificity from you, sir.
- There are some portions of this that you
- 23 reviewed in the concept of a Project Manager and others
- 24 that you indicated that you drafted.
- 25 WITNESS BUDGOR: Correct.

- 1 MR. MIZELL: Can you point me to where in
- 2 your -- where in Mr. Sjovold's testimony you drafted
- 3 the sections?
- 4 WITNESS BUDGOR: Okay. So it would be
- 5 basically in the -- the sections -- Oh, in this
- 6 particular testimony?
- 7 MR. JACKSON: Yeah. I do believe that one of
- 8 you is talking about this testimony, and one of you is
- 9 taking about --
- 10 WITNESS BUDGOR: Yeah. I'm talking about the
- 11 Santa Barbara Report.
- MR. JACKSON: Actually, this is my mistake.
- 13 I've not withdrawn this yet. I was planning on doing
- 14 that because Mr. Sjovold had a -- When you said "Old
- 15 and Middle River" (hitting head) it was kind of that
- 16 reaction.
- 17 You did not draft the --
- 18 WITNESS BUDGOR: No. This particular
- 19 document, I did not draft at all.
- 20 MR. MIZELL: Okay. Well, Mr. Jackson, would
- 21 you like to certainly clear up the record, and I will
- 22 work on striking questions that don't -- no longer
- 23 apply.
- 24 MR. JACKSON: All right. The -- Mr. Sjovold
- 25 had a number of different expertise.

- 1 CO-HEARING OFFICER DODUC: Hold on,
- 2 Mr. Jackson.
- 3 If we could put up the list of exhibits from
- 4 C-WIN for Part 2, that might be helpful.
- 5 (Exhibit Index displayed on screen.)
- 6 CO-HEARING OFFICER DODUC: Mr. Jackson.
- 7 MR. JACKSON: Yes.
- I believe that this is CWIN-208, which is a
- 9 report identified as the Public Trust and Delta
- 10 Hydrology section.
- 11 CO-HEARING OFFICER DODUC: That is one exhibit
- 12 that you are moving to strike, or you are proposing to
- 13 strike?
- 14 MR. JACKSON: I am proposing to strike that
- 15 testimony because it was Mr. Sjovold's writing.
- 16 CO-HEARING OFFICER DODUC: And is Dr. Budgor
- 17 able to answer questions on CWIN-207 and -209?
- MR. JACKSON: Yes.
- 19 MR. MIZELL: Okay. Well, then, that brings us
- 20 maybe back to where we just started.
- I had up on the screen CWIN-207.
- 22 (Exhibit displayed on screen.)
- 23 MR. MIZELL: And this incorporates many of the
- 24 concepts of CWIN-208.
- 25 WITNESS BUDGOR: Right.

1 MR. MIZELL: So do we need to strike portions

- 2 of C-207?
- 3 WITNESS BUDGOR: From the perspective of what
- 4 I personally wrote?
- 5 MR. MIZELL: And based upon the fact that
- 6 we've just struck 208.
- 7 WITNESS BUDGOR: Well, I mean, I guess the
- 8 question I would ask is, is that:
- 9 It's certainly true that I did not write that
- 10 I'm a Retired Research Scientist, the first
- 11 paragraph --
- MR. MIZELL: Well, certainly, sir.
- 13 WITNESS BUDGOR: -- because I'm not -- I'm not
- 14 Mr. Sjovold.
- But the overview of the testimony, much of
- 16 that, I believe, actually comes from the report that
- 17 we're citing as 210.
- 18 MR. MIZELL: So --
- 19 CO-HEARING OFFICER DODUC: So, Dr. Budgor --
- 20 I'm sorry.
- 21 Dr. Budgor, did you review CWIN-207?
- 22 WITNESS BUDGOR: Yes, I did.
- 23 CO-HEARING OFFICER DODUC: Did you author any
- 24 part of CWIN-207?
- 25 WITNESS BUDGOR: No, I did not.

- 1 CO-HEARING OFFICER DODUC: Miss Morris.
- MS. MORRIS: Yeah. I'm sorry.
- 3 CWIN-207, if that's the case, it really is a
- 4 campaign to 208, the public trust paper, and it talks
- 5 about the reverse flow. So there would have to be
- 6 questions unless that's also withdrawn.
- 7 The two -- There's four -- There's two pieces
- 8 of testimony, two reports. And the 209 testimony is
- 9 the one that references the Santa Barbara Report, but
- 10 that's not referenced in the CWIN-207.
- 11 MR. MIZELL: That's correct.
- 12 If we go back to the page on 207 we were just
- 13 looking at.
- 14 (Exhibit displayed on screen.)
- 15 WITNESS BUDGOR: Yeah.
- 16 MR. MIZELL: In the overview of testimony and
- 17 in the Section III there on the screen, that all
- 18 relates to CWIN-208 and the yellow marks.
- 19 CO-HEARING OFFICER DODUC: So CWIN-207 does
- 20 not reference -209.
- 21 MR. MIZELL: I don't believe so. I believe
- 22 -209 references -210.
- 23 CO-HEARING OFFICER DODUC: So is there a
- 24 motion?
- 25 MR. MIZELL: Oh. Either 207 can be withdrawn

1 or I can cross-examine him on things that he has stated

- 2 he has no familiarity with.
- 3 CO-HEARING OFFICER DODUC: Actually, that's
- 4 not correct.
- 5 My understanding was Dr. Budgor said he --
- 6 said he did not draft CWIN-207, but that is -- but he
- 7 is familiar with and is able to answer questions on
- 8 CWIN-207.
- 9 Am I understanding that?
- 10 WITNESS BUDGOR: That's correct.
- I mean, so basically I've read everything.
- 12 You asked two questions. You asked me, you
- 13 know, am I familiar with it, and what did I do on it.
- 14 And certainly the things that Mr. Sjovold
- 15 wrote personally, I reviewed it but I certainly didn't
- 16 draft it.
- 17 CO-HEARING OFFICER DODUC: All right.
- 18 Miss Ansley?
- 19 MS. ANSLEY: Just briefly. My memory was --
- 20 When we spoke about Dr. Budgor taking over for
- 21 Mr. Sjovold, it was my memory that all the testimony in
- 22 the exhibits regarding modeling or flows on the
- 23 San Joaquin River were now going to be withdrawn.
- 24 So it was definitely the DWR's understanding
- 25 that we were only left dealing with the testimony and

1 the Santa Barbara Report. And so that is what we

- 2 are . . .
- 3 And I --
- 4 CO-HEARING OFFICER DODUC: Is that --
- 5 MR. JACKSON: That is true. That's exactly
- 6 the representation I made to both Miss Ansley and
- 7 Mr. Mizell, and I apologize for the confusion.
- 8 It looks to me like -- I don't want a witness
- 9 trying to answer a question that he shouldn't be
- 10 answering.
- 11 And, so, I think 207 and 208, insofar as they
- 12 refer to anything having to do with the San Joaquin
- 13 River or Delta hydrology, it's --
- 14 CO-HEARING OFFICER DODUC: So we are here --
- 15 we are hereby limiting Dr. Budgor's testimony, as well
- 16 as cross, to just 209?
- 17 MR. JACKSON: Two --
- 18 WITNESS BUDGOR: 210.
- 19 MR. JACKSON: 209 and 210, which is the Santa
- 20 Barbara Report.
- 21 CO-HEARING OFFICER DODUC: All right. Is that
- 22 understood?
- MS. MORRIS: As long as it's clear -- I'm
- 24 sorry.
- 25 CO-HEARING OFFICER DODUC: Go ahead.

- 1 MS. MORRIS: As long as it's clear that this
- 2 entire 207 is on reverse flows. And to the extent
- 3 that -- Yeah, it should be withdrawn in its entirety,
- 4 because there is no data now -- because 208's
- 5 withdrawn -- to support it.
- 6 CO-HEARING OFFICER DODUC: Mr. Jackson --
- 7 MR. JACKSON: Yes.
- 8 CO-HEARING OFFICER DODUC: -- do you agree.
- 9 MR. JACKSON: That's correct.
- 10 CO-HEARING OFFICER DODUC: All right. So 207,
- 11 208 are withdrawn.
- 12 Dr. Budgor's testimony and cross will focus on
- 13 209 and 210.
- 14 Bad, Mr. Jackson.
- 15 MR. MIZELL: Okay. Well, it makes -- it makes
- 16 this a little bit shorter.
- 17 CO-HEARING OFFICER DODUC: Oh, good,
- 18 Mr. Jackson.
- 19 MR. MIZELL: If we could bring up CWIN-209,
- 20 please.
- 21 (Exhibit displayed on screen.)
- MR. MIZELL: Okay, Sara.
- So, now, at this point, we'll go back to the
- 24 question that I believe you were trying to answer when
- 25 I was talking about 207 and you were talking about 209.

1 So, can you indicate for me which portions of

- 2 CWIN-209 you drafted.
- 3 WITNESS BUDGOR: Yes. So it would have been
- 4 Section III, the conclusions.
- 5 And also parts of Section II, which were
- 6 the . . . parts of the overview where -- which pointed
- 7 to CWIN-210.
- 8 MR. MIZELL: So --
- 9 WITNESS BUDGOR: So II and III.
- 10 MR. MIZELL: All of II and all of III.
- 11 WITNESS BUDGOR: Yeah.
- 12 MR. MIZELL: Okay. And then you served as an
- 13 advisor for the remainder of the --
- 14 WITNESS BUDGOR: Correct.
- MR. MIZELL: -- this exhibit?
- 16 WITNESS BUDGOR: Correct.
- 17 MR. MIZELL: So, in your understanding of
- 18 CWIN-209, it relies entirely upon the Santa Barbara
- 19 Report, which is CWIN-210; is that correct?
- 20 WITNESS BUDGOR: That is accurate.
- 21 MR. MIZELL: And so CWIN-210 contains all the
- 22 data that underlies the conclusions that appear in
- 23 CWIN-209.
- 24 WITNESS BUDGOR: That is correct.
- MR. MIZELL: If we could go to CWIN-210,

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1 please.
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- 2 (Exhibit displayed on screen.)
- 3 MR. MIZELL: Looking at Page 2.
- 4 (Exhibit displayed on screen.)
- 5 MR. MIZELL: And so, Dr. Budgor, you're listed
- 6 as a member of the Board of Directors; is that correct?
- 7 WITNESS BUDGOR: Correct.
- 8 MR. MIZELL: And Mr. Jackson and Mr. Jennings
- 9 are both Board Members with you; is that correct?
- 10 WITNESS BUDGOR: That is correct.
- 11 MR. MIZELL: That's quite a crew.
- 12 WITNESS BUDGOR: Very dedicated people.
- MR. MIZELL: What portions of CWIN-210 did you
- 14 draft?
- 15 WITNESS BUDGOR: Most of it had to do, as I
- 16 said earlier, with helping collect the data from the
- 17 Water Districts.
- 18 We very specifically asked them for cost
- 19 information from 2005 through -- sorry -- 2010 through
- 20 2015.
- 21 And also how they allocated their total budget
- 22 towards all the sources of water that they were
- 23 getting.
- MR. MIZELL: Thank you, sir.
- 25 My question was focused on what you prepared,

- 1 not how you prepared it.
- 2 WITNESS BUDGOR: Right.
- 3 So, what I prepared, then, was getting the
- 4 information, turning over the data to Mr. Sjovold and
- 5 also to the ECONorthwest individuals -- that's the
- 6 folks who wrote the Appendix A -- and in principal
- 7 asked them to generate the pie charts and tables in
- 8 order to explain what the data really meant.
- 9 And then I personally wrote some of the
- 10 conclusions. I wrote some of the analyses based on the
- 11 data that I saw.
- 12 And a lot of it had to do with more or less
- 13 looking at the document and wordsmithing it so that I
- 14 thought it was representative of the case we needed to
- 15 make.
- So that would have been the conclusions, and
- 17 that would have been the executive summary and things
- 18 of that nature.
- 19 MR. MIZELL: So is it -- My understanding --
- 20 and please correct me if I'm wrong -- is that you wrote
- 21 the conclusions, the executive summary, and some of the
- 22 analyses.
- 23 WITNESS BUDGOR: That's correct.
- 24 Interpretation of the analyses.
- 25 MR. MIZELL: Can you point to me -- point me

- 1 to which analyses you drafted.
- WITNESS BUDGOR: Okay. Let's see here.
- 3 (Examining document.)
- 4 WITNESS BUDGOR: So the analyses on the
- 5 effective unit costs. So that would be -- Again, I'm
- 6 looking at an old document. So that would be
- 7 Section V I believe, "SWP Reliability and Effective
- 8 Unit Costs."
- 9 And the data collection would have been in
- 10 the -- in that section as well.
- 11 Impact on ratepayers.
- 12 The impact on Twin Tunnels I did not do. That
- 13 pretty much came from ECONorthwest and Mr. Sjovold.
- I ended up writing and -- the conclusion
- 15 section, which is the last section of the document.
- 16 And . . . so the -- the designation of the
- 17 chartsmanship and what not, I did not do, so that was
- 18 given to Mr. Sjovold and other analysts to go off and
- 19 put it into either an Excel spreadsheet or to do pie
- 20 charts therefrom, but -- and the graphics.
- 21 So we had people who actually manipulated the
- 22 information that was put into the tables that we
- 23 collected and then they just generated the charts. So
- 24 I wasn't one of those.
- 25 MR. MIZELL: Dr. Budgor, did you work on

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1 C-WIN -- Exhibit CWIN-2 that was presented as part of
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- 2 Part 1 testimony?
- 3 WITNESS BUDGOR: Which one is that? Could you
- 4 pull that up for me, please?
- 5 (Exhibit displayed on screen.)
- 6 MR. MIZELL: This is Mr. Sjovold's revised
- 7 testimony from Part 1.
- 8 WITNESS BUDGOR: Only -- only the results as
- 9 they came forth in Sections II and III, as I indicated
- 10 earlier.
- 11 MR. MIZELL: Thank you.
- We can go back to CWIN-110, please -- -210.
- 13 WITNESS BUDGOR: Right.
- 14 (Exhibit displayed on screen.)
- MR. MIZELL: If we could go to Page 4, please.
- 16 (Exhibit displayed on screen.)
- 17 MR. MIZELL: Oh, I'm sorry. Document Page 4.
- 18 (Exhibit displayed on screen.)
- 19 MR. MIZELL: Oh, it is Page . . . Hmm.
- 20 All right. I have a bad cite. I will move
- 21 on.
- 22 Dr. Budgor, do you have any hydrodynamic
- 23 modeling experience?
- 24 WITNESS BUDGOR: Not personally, no.
- 25 I have -- I have written papers in fluid

- 1 mechanics, but I am not a Modeler.
- 2 MR. MIZELL: When were those papers written?
- 3 WITNESS BUDGOR: When I was a Ph.D. student
- 4 many, many years ago.
- 5 So, basically, my background is in
- 6 mathematical physics. And so I've written papers in
- 7 areas of chemistry, physics, lasers, optics.
- I have run many, many systems analyses,
- 9 programs, as Program Manager, and as executive in
- 10 companies and the government.
- But, no, I'm not a Hydrodynamic Modeler.
- MR. MIZELL: Sir, have you ever lived in the
- 13 Delta?
- 14 WITNESS BUDGOR: Excuse me?
- 15 MR. MIZELL: Have you ever lived in the
- 16 San Joaquin-Sacramento Delta?
- 17 WITNESS BUDGOR: The closest I got was
- 18 Danville.
- 19 MR. MIZELL: And, based on that, have you had
- 20 an opportunity to observe the tidal cycles for extended
- 21 periods of time in the Delta?
- 22 WITNESS BUDGOR: No, not for extended periods
- 23 of time. I go and -- mostly as a hiker and what not,
- 24 so -- but other than that, no.
- 25 MR. MIZELL: And have you ever worked for a

- 1 public Water Agency?
- 2 WITNESS BUDGOR: I -- No, I've not worked for
- 3 a public Water Agency.
- 4 I have run a Water Board for a -- our
- 5 community association when we were worrying about the
- 6 rate increases and the material that actually went into
- 7 the C-WIN report.
- 8 But other than -- But, no, I've never worked
- 9 for a Water Agency.
- 10 MR. MIZELL: Okay. But that Board did not
- 11 actually control the infrastructure. It was a
- 12 community organization?
- 13 WITNESS BUDGOR: It was a community
- 14 organization, and we would have representation from the
- 15 Water Districts themselves talking about what their
- 16 planning was, what they were doing, how they were
- 17 actually impacting the community.
- 18 MR. MIZELL: Okay. In your professional
- 19 capacity, do you ever help them manage a water project?
- 20 WITNESS BUDGOR: No.
- 21 MR. MIZELL: Okay. If we could go to Page 7
- 22 of this document.
- 23 (Exhibit displayed on screen.)
- 24 MR. MIZELL: Right.
- 25 I'm going to focus you on that first paragraph

- 1 there, sir, Section II.
- WITNESS BUDGOR: (Examining document.)
- 3 MR. MIZELL: Can you tell me which water
- 4 purveyors are concerned?
- 5 WITNESS BUDGOR: Yeah.
- 6 So we -- we followed four water purveyors. As
- 7 I indicated in my original testimony, I spoke to the
- 8 Montecito Water District, Santa Barbara City, Goleta
- 9 and Carpinteria. So those are the four that represent
- 10 our Central Coast -- pardon -- part of the Central
- 11 Coast.
- MR. MIZELL: And did they authorize you to
- 13 speak on their behalf today?
- 14 WITNESS BUDGOR: No.
- 15 But they were very supportive in providing the
- 16 information we requested, and they were told that we
- 17 were going to be writing about it.
- MR. MIZELL: But you didn't take that as an
- 19 authorization to speak on their behalf.
- 20 WITNESS BUDGOR: No. We are not speaking on
- 21 their behalf.
- MR. MIZELL: Thank you.
- 23 So looking at the second paragraph on this
- 24 page.
- Where's the data that would support your

```
1 statements in this paragraph?
             WITNESS BUDGOR: Okay. So, in the document
 2
 3
    itself -- And I'm going to pull out some tables.
             So we had -- We had Table 2 in -- in the
 5
   document. And I'm not sure what page that's on.
 6
             (Exhibit displayed on screen.)
             WITNESS BUDGOR: It's a fuller -- fuller one.
 8
             No, that's not the right one.
 9
             (Exhibit displayed on screen.)
             WITNESS BUDGOR: Keep going.
10
             (Exhibit displayed on screen.)
11
             WITNESS BUDGOR: SWP Effective Unit Costs.
12
13
             All of these numbers, as I indicated before,
   came from the water purveyors themselves.
14
15
             We also have a series of pie charts that show
    the allocations, and that's a few pages further. These
16
   are Figures 8.
17
18
             (Exhibit displayed on screen.)
19
             WITNESS BUDGOR: No. It's got to be before
    that, I think.
20
21
             (Exhibit displayed on screen.)
22
             WITNESS BUDGOR: Keep going.
             (Exhibit displayed on screen.)
23
             WITNESS BUDGOR: More.
24
25
             (Exhibit displayed on screen.)
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1 WITNESS BUDGOR: These are under Budgetary
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- 2 Impacts. This is the section on that.
- I just don't have the right version with me.
- 4 Otherwise, I'd be able to tell you what it is.
- 5 (Exhibit displayed on screen.)
- 6 WITNESS BUDGOR: Okay. Keep going.
- 7 (Exhibit displayed on screen.)
- 8 WITNESS BUDGOR: Yeah, there you go.
- 9 Yeah, it is Figure 8, the 12. Okay.
- 10 So what we got from each one of these
- 11 purveyors, as I indicated to you before, is their --
- 12 what they were actually spending on total water
- 13 allocation that they were providing to their customers,
- 14 and broke it out from different domains, SWP, Twin
- 15 Tunnels, local water supplies.
- 16 And then we did one thing further, is looked
- 17 at District operations, because that's part of the
- 18 total budget, and also repaying bonds and things of
- 19 that nature, and then broke it up into how much of
- 20 their ongoing budget they were spending on various
- 21 things.
- MR. MIZELL: Thank you, sir.
- 23 If we could go back to Page 7, please.
- 24 (Exhibit displayed on screen.)
- MR. MIZELL: And, again, in Paragraph 2.

- 1 Specifically, I'd like to -- I'd like to ask
- 2 you to find for me the data that supports the assertion
- 3 you make here that an increase in the cost of water to
- 4 the consumers will be met with decreases in water
- 5 usage.
- 6 And you can see that on Lines 3 and 4.
- 7 WITNESS BUDGOR: Right.
- 8 I'm going to have to look for that. I mean, I
- 9 know exactly where it's coming from. It's from the
- 10 drought.
- 11 And, basically, when we had a moratorium, we
- 12 were actually told how much water we could use on a
- 13 monthly basis.
- 14 So there was an increase in the cost for
- 15 whatever amount that you used subject to a limitation.
- 16 And what happened in the -- in Santa Barbara,
- 17 in particular, is, given that you were clamped at a
- 18 certain amount, people actually ended up, you know,
- 19 watching very carefully how much water they were using,
- 20 because every time that they went above that, they were
- 21 given a fine.
- 22 So when that moratorium was lifted, the
- 23 habits -- I mean, the amounts of water that was used
- 24 during the drought period was about a third less than
- 25 historical. And I don't know exactly where it is in

- 1 the document, but that's basically what happened.
- 2 And when the drought was lifted and the
- 3 moratorium was lifted, the habits of the people didn't
- 4 go back to what it typically was.
- 5 MR. MIZELL: Well, Doctor, I appreciate that
- 6 explanation.
- 7 I'm -- I would very much like it, though, if
- 8 you could find it in the document for me.
- 9 Where's the data supporting the statement
- 10 that --
- 11 WITNESS BUDGOR: I don't think it's -- I don't
- 12 think that's actually in there.
- 13 This is the consequence of -- of the amount of
- 14 water that people used, and it's just -- it -- it's
- 15 not -- it's not described in a -- in a table or in
- 16 anything else. It's just a consequence of what
- 17 occurred.
- 18 MR. MIZELL: Right.
- 19 But I believe you have to recognize the fact
- 20 that I'm here trying to ask questions and dig into the
- 21 bottom of what your assertions are based upon.
- 22 WITNESS BUDGOR: Right.
- 23 MR. MIZELL: So where might I find the data in
- 24 the exhibits -- any of the exhibits that --
- 25 WITNESS BUDGOR: Right.

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1 MR. MIZELL: -- C-WIN or your Coalition has
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- 2 presented for Part 2 --
- 3 WITNESS BUDGOR: Yeah.
- 4 MR. MIZELL: -- to support the assertion that
- 5 demand went down and price went up.
- 6 WITNESS BUDGOR: Yeah. So I think what we
- 7 would have to do is go rate back to Appendix C, which
- 8 is -- sorry -- Appendix F, which is references from the
- 9 various Water Districts.
- 10 And they would probably be in there but I'd
- 11 have to go look.
- MR. MIZELL: I'm going to attempt to move on,
- 13 but this is an area that I would like an answer to at
- 14 the next --
- 15 WITNESS BUDGOR: We will.
- MR. MIZELL: -- break --
- 17 WITNESS BUDGOR: -- get that.
- 18 MR. MIZELL: -- or tomorrow. If we could be
- 19 provided that answer, that would be great.
- 20 CO-HEARING OFFICER DODUC: Tomorrow?
- 21 WITNESS BUDGOR: Tomorrow would be better,
- 22 yes.
- 23 CO-HEARING OFFICER DODUC: Thank you,
- 24 Dr. Budgor.
- 25 WITNESS BUDGOR: Thank you.

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1 CO-HEARING OFFICER DODUC: And let's be clear:
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- We're not asking Dr. Budgor to come back with
- 3 that information. Mr. Jackson can provide that
- 4 information tomorrow.
- 5 WITNESS BUDGOR: Right.
- 6 MR. MIZELL: So if we could go to the bottom
- 7 of Page 7.
- 8 (Exhibit displayed on screen.)
- 9 MR. MIZELL: At the bottom of Page 7, you
- 10 state that -- Well, Mr. Sjovold states, and you're here
- 11 to testify, that there's (reading):
- 12 ". . . No proven improvement in the State
- 13 Water Project reliability of delivery."
- 14 Do you see that?
- 15 WITNESS BUDGOR: Yeah, I do. Right.
- 16 MR. MIZELL: Are you familiar with the water
- 17 quality control planning process, sir?
- 18 WITNESS BUDGOR: No, I'm not.
- MR. MIZELL: But you are familiar with the
- 20 Hearing Officers you see here today, and that they are
- 21 members of the State Water Resources Control Board who
- 22 regulate water in the Delta?
- 23 WITNESS BUDGOR: Yes, um-hmm.
- MR. MIZELL: And is it your understanding,
- 25 generally speaking, based upon your knowledge of the

- 1 State Water Board and their regulatory powers, that
- 2 they can adjust the operations of the State Water
- 3 Project and the amount of water that travels south of
- 4 the Delta?
- 5 WITNESS BUDGOR: Of course, yeah.
- 6 MR. MIZELL: And do you also understand that
- 7 the State Water Project and Central Valley Project are
- 8 currently undergoing a reconsultation for the
- 9 Biological Opinions that control the existing State
- 10 Water Project and Central Valley Project?
- 11 WITNESS BUDGOR: If you say so.
- MR. MIZELL: So you're not familiar with that?
- 13 WITNESS BUDGOR: I'm not familiar with that,
- 14 no.
- MR. MIZELL: What regulatory constraints on
- 16 the operations of the State Water Project are you
- 17 familiar with, sir?
- 18 WITNESS BUDGOR: I'm really not.
- 19 What I -- What I was trying to testify to was
- 20 the impacts of costs and benefits to the Central Coast.
- 21 And that's really what I think I understand pretty
- 22 well, and that's what my testimony is about.
- I'm not an expert on these other things.
- 24 MR. MIZELL: In your critique of the
- 25 reliability of the State Water Project, though, you

- 1 must have a belief as to how predictable the water
- 2 supply from the State Water Project should be; is that
- 3 correct?
- 4 WITNESS BUDGOR: Yes.
- 5 MR. MIZELL: And how predictable should it be?
- 6 WITNESS BUDGOR: Well, based on the 1991 bond
- 7 measure, that said 97 percent.
- 8 MR. MIZELL: Without any regard to the
- 9 potential of increasing environmental constraints on
- 10 the Project.
- 11 WITNESS BUDGOR: You know, when -- when people
- 12 are told something, they -- they don't look at the fine
- 13 print necessarily.
- 14 They're told that this is what we expect, and
- 15 then, based on what the expectations are, what has
- 16 actually been delivered.
- 17 And what's been delivered is the rationale
- 18 behind the testimony. It hasn't done very well.
- 19 MR. MIZELL: Okay. I'm going on to
- 20 construction cost questions now.
- 21 If we could go to Page 10, please.
- 22 (Exhibit displayed on screen.)
- MR. MIZELL: And if we could scroll down on
- 24 the page, please.
- 25 (Exhibit displayed on screen.)

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1
             MR. MIZELL: To the paragraph that starts
    "Based on information."
 2
 3
             (Exhibit displayed on screen.)
 4
             MR. MIZELL: Right. Thank you.
 5
             WITNESS BUDGOR: (Examining document.)
             MR. MIZELL: Actually, could you please scroll
 6
 7
   up on the page. I'm looking for the first paragraph
   under "Section II. Overview."
 8
 9
             (Exhibit displayed on screen.)
             MR. MIZELL: First paragraph.
10
             (Exhibit displayed on screen.)
11
12
            MR. MIZELL: There we go.
13
             So, sir, in the last half of that paragraph,
   you see the dollar amount 270 million; correct?
14
15
             WITNESS BUDGOR: That's correct, yeah.
16
             MR. MIZELL: And it's -- You're claiming here
    that the total cost to repairs to construct the Coastal
17
   Aqueduct to its terminus in Santa Maria would be
18
19
   270 million?
             WITNESS BUDGOR: That was prior -- That was
20
   prior to 1991, that's correct.
21
22
             MR. MIZELL: And then if we go to the next
   paragraph.
23
24
             (Exhibit displayed on screen.)
25
             MR. MIZELL: You claim that it costs
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1 670 million to construct the Coastal Branch; is that

- 2 correct?
- 3 WITNESS BUDGOR: Correct.
- 4 And this is on data from CCWA itself. That's
- 5 in Appendix F.
- 6 MR. MIZELL: Miss Gaylon, could we bring up
- 7 DWR-1165 on the flash drive, please.
- 8 (Exhibit displayed on screen.)
- 9 MR. MIZELL: Thank you.
- 10 And can we see the whole page.
- 11 (Exhibit displayed on screen.)
- 12 MR. MIZELL: Okay. So there's the page
- 13 number.
- 14 Sir, I'm going to assert to you that this is
- 15 Page 133 from DWR's EIR for the Coastal Branch
- 16 construction.
- 17 WITNESS BUDGOR: Um-hmm.
- 18 MR. MIZELL: Based upon that -- that assertion
- 19 to you, if we look at Table 11-1, please.
- 20 (Exhibit displayed on screen.)
- 21 MR. MIZELL: Isn't it true that the
- 22 \$270 million number was only for a portion of the
- 23 facilities' construction?
- 24 WITNESS BUDGOR: Yeah. This is the
- 25 construction for the Coastal Branch and local branch.

- 1 And so it's contrasted to the estimate given to voters.
- 2 So I -- All I'm -- All I'm suggesting is, is
- 3 that I don't know what year this particular document
- 4 is, but the estimate to the voters was the number that
- 5 we got.
- 6 MR. MIZELL: That's correct.
- 7 But . . . in the testimony, though, you're
- 8 asserting that it cost 670 million, but the 270 million
- 9 number you use is not the complete cost of the project
- 10 as described in the EIR for the Coastal Branch; is that
- 11 correct?
- 12 WITNESS BUDGOR: That's correct, yeah. That's
- 13 correct.
- 14 But the -- the -- the main point, if I may
- 15 say, that I'm trying to bring up over here is, it's not
- 16 unusual that original contentions of what costs are
- 17 turn out to be different as the program moves on.
- 18 And part of the whole idea of the analysis was
- 19 to try to get some bounding values on initial
- 20 estimates. Based on some better refinements, you get
- 21 better estimates. And then you put in some real
- 22 factors based on typical information on cost overruns
- 23 for very large projects.
- 24 And that was really what we were trying to do
- 25 over here, is to indicate that a number that is

- 1 projected originally in X year's dollars should be
- 2 taken with a real serious grain of salt because you
- 3 really don't know, especially if you haven't designed
- 4 it to a -- a pretty decent level.
- 5 MR. MIZELL: Correct.
- 6 But it -- The \$270 million number you cite in
- 7 the testimony is not even the original estimate. It is
- 8 a portion of the original estimate.
- 9 Is that the correct --
- 10 WITNESS BUDGOR: It's a portion of the
- 11 estimate given to the voters of what this thing would
- 12 cost, correct.
- MR. MIZELL: And are you aware if that -- if
- 14 the estimate you used included the enlargement of Lake
- 15 Cachuma?
- 16 WITNESS BUDGOR: I'm not aware of that, no.
- 17 MR. MIZELL: If we could go back to CWIN-210,
- 18 please.
- 19 (Exhibit displayed on screen.)
- 20 MR. MIZELL: And in this paragraph that begins
- 21 "Based upon" or "based on," you state that Santa
- 22 Barbara ratepayers will have paid 1.76 billion. And
- 23 then you go on to describe what's included in that
- 24 number.
- 25 WITNESS BUDGOR: Correct.

- 1 MR. MIZELL: And what's included in that
- 2 number includes the operation and maintenance of the
- 3 project; is that correct?
- 4 WITNESS BUDGOR: That's correct, yeah.
- 5 MR. MIZELL: So 1.76 billion is more than just
- 6 construction costs; is that correct?
- 7 WITNESS BUDGOR: Well, that's right, and --
- 8 But, again, remember that this is what it turned out
- 9 subsequent to the original estimate, so it's much
- 10 larger.
- 11 MR. MIZELL: Subsequent to an original
- 12 estimate that did not include --
- 13 WITNESS BUDGOR: That's correct.
- MR. MIZELL: -- O&M costs --
- 15 WITNESS BUDGOR: Did not include O&M costs.
- 16 MR. MIZELL: -- because O&M costs are not a
- 17 portion of --
- 18 WITNESS BUDGOR: That's correct. That is
- 19 correct, yeah.
- 20 MR. MIZELL: So your comparison of numbers in
- 21 this paragraph are numbers that are based on different
- 22 components of the State Water Project.
- 23 WITNESS BUDGOR: It is. But if you read the
- 24 paragraph, what it talks about is what the ratepayers
- 25 have to pay.

- 1 And, so, my point is, is that even though
- 2 originally we're talking about construction costs and
- 3 what the original amount is, that already was almost a
- 4 factor of three below what it turned out to be.
- 5 And then, on top of that, after you've added
- 6 the bonds and the interest rates and all of that, you
- 7 have a number that is -- Albeit it covers O&M and
- 8 things of that nature, but it's a much, much larger
- 9 number than had ever been anticipated by the
- 10 ratepayers.
- 11 So it's a matter of what you think you're
- 12 going to get versus what you're really paying for it.
- MR. MIZELL: So, sir, is it your contention
- 14 that the ratepayers of the Coastal Branch believed
- 15 that, once they conducted the Project, it would be free
- 16 to operate and maintain?
- 17 WITNESS BUDGOR: No. What they -- What they
- 18 were looking for is -- and they -- And I think a lot of
- 19 people do understand that you're going to have to pay
- 20 for the infrastructure and -- and making sure that it
- 21 continues to operate as planned, but subject to the
- 22 amount of water that's been contracted for it.
- 23 And let me -- let me just finish with this
- 24 thought.
- 25 And the notion is, is that when you have to go

- 1 and look for supplemental sources, because you can't
- 2 get what the State Water Project originally said that
- 3 you could get, and that increases the cost to the
- 4 ratepayers, that's when the ratepayers are having a
- 5 serious problem.
- 6 MR. MIZELL: Okay. But you are familiar with
- 7 the concepts of fixed costs and variable costs.
- 8 WITNESS BUDGOR: Oh, yeah.
- 9 MR. MIZELL: And variable costs would be based
- 10 upon the delivery of water, and fixed costs would be
- 11 independent of the delivery of water.
- 12 Is that your understanding?
- 13 WITNESS BUDGOR: I do understand that, yes.
- MR. MIZELL: And so if the 1.76 billion
- 15 includes operation and maintenance, which are fixed
- 16 costs, why would there be an expectation that that
- 17 should not be paid for?
- 18 WITNESS BUDGOR: I don't think there's an
- 19 expectation that it shouldn't be paid for.
- 20 I think the expectation was that there was
- 21 very little explanation to the ratepayers themselves of
- 22 what indeed they were paying for.
- 23 So even though -- even though you had a -- a
- 24 1991 bond issue that said, "Here's what this is going
- 25 to cost," and then it turned out to get much larger,

- 1 and then it continues to get larger for unavailability
- 2 of the water, having to go on the spot market, getting
- 3 other sources, which in effect costs in some cases
- 4 much, much less than the effective unit cost of this
- 5 water that's delivered by the State Water Project,
- 6 that's really what the issue is.
- 7 So why would the Central Coast be penalized to
- 8 continue to pay for something that they're really not
- 9 getting? Or they have to go somewhere else to get?
- 10 MR. MIZELL: But, as we heard in the
- 11 cross-examination by Miss Morris earlier, there are
- 12 instances where the Central Coast agencies are not
- 13 taking water that is available to them.
- 14 WITNESS BUDGOR: Oh, yes. I mean, under that
- 15 circumstance, I can understand that.
- But the -- the fact is, though, that whatever
- 17 water is being delivered, given that they could take
- 18 the rest of it -- I don't know why they're not --
- 19 that's -- You know, I'm not in their operations and
- 20 management section.
- 21 But the fact is, is that the water that we are
- 22 getting is actually effectively too expensive.
- MR. MIZELL: If we could look at Page 9,
- 24 please.
- 25 (Exhibit displayed on screen.)

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1 MR. MIZELL: This is your definitional section
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- 2 of the testimony, and you describe safe yield.
- 3 Do you see that, sir?
- 4 WITNESS BUDGOR: Yes, I do.
- 5 MR. MIZELL: Are you aware that safe yield is
- 6 largely a groundwater concept and not a surface water
- 7 concept?
- 8 MR. JACKSON: I think that states facts not in
- 9 evidence.
- 10 CO-HEARING OFFICER DODUC: Are you asking
- 11 Mr. Budgor something, Mr. Mizell?
- 12 Let's rephrase that, if you could.
- 13 MR. MIZELL: Certainly.
- In what circumstances have you heard of safe
- 15 yield being applied to surface water, sir?
- 16 WITNESS BUDGOR: Only from the perspective of
- 17 this document.
- 18 And -- And I -- I would tend to say that if we
- 19 define "safe yield" in this particular way, and we're
- 20 very specific about how we define it, then it should be
- 21 fairly clear what we mean by it.
- MR. MIZELL: If we could turn to Page 13,
- 23 please.
- 24 (Exhibit displayed on screen.)
- 25 MR. MIZELL: Can you maybe scroll down a

- 1 little more?
- 2 (Exhibit displayed on screen.)
- 3 MR. MIZELL: There we go. "Paper water."
- 4 WITNESS BUDGOR: Yeah.
- 5 MR. MIZELL: So in your discussion of paper
- 6 water, you talk about the development of the North
- 7 Coast Rivers; is that correct?
- 8 WITNESS BUDGOR: That is correct, yes.
- 9 MR. MIZELL: Are you aware that DWR no longer
- 10 includes potential water from the North Coast Rivers in
- 11 their yield calculations for the State Water Project?
- 12 WITNESS BUDGOR: I'm pretty sure that would be
- 13 true because you can't.
- 14 MR. MIZELL: All right. Thank you.
- 15 That concludes my cross-examination.
- 16 CO-HEARING OFFICER DODUC: Thank you,
- 17 Mr. Mizell.
- 18 Miss Meserve, did you still want to conduct
- 19 cross?
- 20 MS. MESERVE: It'll probably take five
- 21 minutes. I'll be quick.
- 22 CROSS-EXAMINATION BY
- 23 MS. MESERVE: Good afternoon. Osha Meserve
- 24 for Local Agencies of the North Delta.
- I just wanted to follow up on a couple of

- 1 items from your testimony.
- 2 Earlier, and just now, you were discussing the
- 3 issue of why Santa Barbara and the other Contractors
- 4 that you are opining about in your testimony may not
- 5 wholly take their State Water Project allocations.
- 6 Just to clarify that point.
- Wouldn't the cost of that water be potentially
- 8 a major factor in whether the Contractors took the
- 9 water?
- 10 WITNESS BUDGOR: That's what I was trying to
- 11 explain. That's correct.
- MS. MESERVE: It's --
- 13 WITNESS BUDGOR: So, to amplify on that.
- 14 If you have multiple sources -- and the Water
- 15 District personnel that I speak to say, "Well, we can
- 16 buy this on the spot market for X number of dollars
- 17 per-acre-foot. We're getting an allocation from the
- 18 State Water Project of this at a certain cost. But we
- 19 really need more, so we actually have to go and get the
- 20 water wherever we can."
- 21 And so, in many cases, it comes right down to
- 22 what's the best value for the -- for the buck.
- MS. MESERVE: And, so, thinking about your
- 24 testimony today, would reliability, in your opinion,
- 25 also include consideration of the cost of the water

- 1 that could be provided, for instance, by the Delta
- 2 Tunnels Project?
- 3 WITNESS BUDGOR: You know, I'm not quite sure
- 4 I understand what "reliability" means in this case.
- 5 MS. MESERVE: That -- What I'm trying to ask
- 6 about is whether reliability could include not just
- 7 there being water available but the cost at which that
- 8 water would be offered.
- 9 WITNESS BUDGOR: Well, from -- from everything
- 10 that I've understood in my discussions with the Water
- 11 District people, is, they -- they can't -- they can't
- 12 assume that they can deal with something on a
- 13 year-to-year basis.
- In other words, if there's a supply and they
- 15 know that, for example, like the City of Montecito has
- 16 to -- needs approximately 3300 acre-feet per year, they
- 17 take a look at the different sources and they say,
- 18 "Well, I'm able to get this commitment from," let's
- 19 say, "Kern County. And based on that commitment, this
- 20 will fill up my needs for the next year, two years or
- 21 three years," and, then, assuming that they're going to
- 22 get something from a reliability standpoint from the
- 23 SWP.
- So if, in fact, from the State Water Project,
- 25 you get a number that says you've now been reduced to

- 1 20 percent from the maximum allocation to -- or to
- 2 5 percent or, maybe last year, it was 60 percent. The
- 3 reality is, is that they can't plan on it on a
- 4 year-to-year. They have to have the water.
- 5 So they get whatever sources they can. And if
- 6 it turns out that they have more from a different
- 7 source that they've contracted with on the spot market,
- 8 of course, they're not going to need the full
- 9 allocation that -- even at a reduced rate.
- 10 Does that answer your question?
- MS. MESERVE: Yes.
- 12 And then thinking about the concept of
- 13 reliability for your area, would water that comes from
- 14 a source that is not so dependent on a lot of other
- 15 factors that are in locations far away potentially be
- 16 more definite?
- 17 If you could get water locally, for
- 18 instance --
- 19 WITNESS BUDGOR: Yes.
- 20 MS. MESERVE: -- or from recycling, for
- 21 instance, that could be more reliable in terms of your
- 22 description just now of whether you could plan on it in
- 23 years to come.
- 24 WITNESS BUDGOR: Oh, without a -- without a
- 25 question.

- 1 Montecito has basically no round reservoirs.
- 2 It's peculiar. On the other side of us, Goleta and
- 3 Carpinteria do.
- 4 So, for all practical purposes, we're -- we
- 5 only have a couple of options. We either get the full
- 6 amount or as much as we possibly can from the State
- 7 Water Project so we can plan as to how to service, you
- 8 know, the community as -- as we -- as they ask for the
- 9 water, or they just find it in other modes.
- 10 So, for example, one of the things that we've
- 11 been talking about is desalination. So whether it's in
- 12 partnership with the City of Santa Barbara where they
- 13 could get, let's say, 1500 acre-feet per -- per year,
- 14 so that'll tell us from a reliability perspective that,
- 15 the worst of all possibilities, that's already
- 16 committed. Or we have to come up with some other
- 17 methodologies.
- 18 We don't have the ability to do water
- 19 recycling or -- or basically we don't have any storage
- 20 facilities other than a couple of little reservoirs,
- 21 so, yeah, we're in -- we're in big trouble.
- 22 So when somebody says, "You will get this," we
- 23 bank on it. We need it.
- MS. MESERVE: And would you be concerned
- 25 about if investments were made, for instance, in the

1 Tunnels Project, that that would take away investment

- 2 resources that could be put toward what you might
- 3 consider more reliable sources of water?
- 4 WITNESS BUDGOR: Absolutely.
- 5 MS. MESERVE: Thank you.
- 6 No further questions.
- 7 CO-HEARING OFFICER DODUC: Thank you,
- 8 Miss Meserve.
- 9 Any redirect, Mr. Jackson?
- 10 MR. JACKSON: No redirect.
- 11 CO-HEARING OFFICER DODUC: Again, thank you,
- 12 Dr. Budgor, for coming and for sticking these past few
- 13 days.
- 14 WITNESS BUDGOR: I couldn't think of anything
- 15 better to do.
- 16 CO-HEARING OFFICER DODUC: Thank you. You're
- 17 very kind.
- 18 WITNESS BUDGOR: Thank you.
- 19 CO-HEARING OFFICER DODUC: When we adjourn
- 20 tomorrow, Mr. Jackson, you'll have the response to
- 21 Mr. Mizell's question?
- 22 MR. JACKSON: Yes. I'll talk to Mr. Mizell --
- 23 Yes. I'll talk to Mr. Mizell so that I understand
- 24 fully what his question is.
- 25 CO-HEARING OFFICER DODUC: All right. And

- 1 then we will get to your remaining witnesses,
- 2 Mr. Del Piero and Mr. Smith.
- 3 MR. JACKSON: Tomorrow morning?
- 4 CO-HEARING OFFICER DODUC: Tomorrow morning.
- 5 At this time, what is the expected cross for
- 6 those two witnesses?
- 7 How is Mr. Del Piero doing?
- 8 MR. JACKSON: His operation was -- of the
- 9 cervical spine was okay. There's been some bleeding
- 10 around the -- the spine area.
- 11 I don't know whether you follow basketball,
- 12 but the Warrior coach has been on and off the court for
- 13 the last three years because of a drip from a similar
- 14 operation.
- 15 CO-HEARING OFFICER DODUC: Oh.
- MR. JACKSON: But you can ask him tomorrow
- 17 what it's like.
- 18 CO-HEARING OFFICER DODUC: Oh.
- 19 Miss Ansley.
- MS. ANSLEY: At the current time, we actually
- 21 anticipate no cross for Mr. Del Piero and Mr. Smith.
- We do have a number of lengthy objections to
- 23 Mr. Del Piero's testimony. It would be great if we
- 24 could submit those in writing.
- 25 I've been trying to sort of synthesize them

1 and cut them down a little bit all day, but it's up to

- 2 the Board whether they'd like to hear them read into
- 3 the record or I can have them submitted on writing
- 4 probably by the end of the day tomorrow if the Board
- 5 would like. It's just, they're rather lengthy.
- 6 CO-HEARING OFFICER DODUC: So, Mr. Jackson, if
- 7 there is no cross for your two witnesses, can a similar
- 8 arrangement be made with respect to their testimony --
- 9 Well, okay.
- 10 Do you want to subject Mr. Del Piero to the
- 11 travel here?
- 12 MR. JACKSON: I -- I'd -- If there is no
- 13 cross, while I dearly like the guy and . . .
- I -- I think it would be better if he didn't
- 15 have to come.
- 16 CO-HEARING OFFICER DODUC: Well, I would love
- 17 to see Mr. Del Piero. I also would agree.
- MS. MESERVE: One thing maybe, if he's already
- 19 on his way, which I don't know.
- MR. JACKSON: You know, I'm not really sure,
- 21 either, whether he was going to come over tonight or
- 22 tomorrow morning.
- MS. MESERVE: I believe he was coming over
- 24 this evening was my take on it.
- 25 So I think we may have to get back to the

- 1 Hearing --
- 2 MR. JACKSON: Yeah.
- 3 MS. MESERVE: -- officers regarding his
- 4 appearance.
- 5 MR. JACKSON: Thank you for the offer. Thank
- 6 you for the offer.
- 7 But if -- if, in fact, I find that he's
- 8 already in Sacramento, I -- I -- I think coming over
- 9 here would be probably good for him.
- 10 If he's -- If he has to drive and doesn't have
- 11 a real reason to be here, we can put his evidence in,
- 12 then I think that would be better for him.
- So, if I can find out where he is, and is
- 14 there a way to let --
- 15 CO-HEARING OFFICER DODUC: What about
- 16 Mr. Smith? There is apparently no cross for Mr. Smith,
- 17 either.
- 18 MR. JACKSON: Yeah. We could submit
- 19 Mr. Smith's testimony.
- 20 I'm -- I'm sitting here considering.
- 21 It would be the time to submit all of our
- 22 testimony from my four panels if we're not going to
- 23 have cross tomorrow.
- 24 CO-HEARING OFFICER DODUC: Shall we take a
- 25 break for you to reach Mr. Del Piero?

- 1 MR. JACKSON: Yes. I'll make a -- I'll make a
- 2 quick call and --
- 3 CO-HEARING OFFICER DODUC: Let's do that.
- 4 And as -- We will reconvene as soon as you get
- 5 ahold of Mr. Del Piero.
- 6 MR. JACKSON: Thank you. I'll try to do that
- 7 fast.
- 8 MS. MESERVE: The other thing would be,
- 9 depending on the nature of the objections, it may be
- 10 that maybe Mr. Del Piero would have information
- 11 pertaining to them.
- 12 CO-HEARING OFFICER DODUC: We're still, I
- 13 guess, on the record.
- 14 THE REPORTER: (Nodding head.)
- MS. MESERVE: Yeah.
- 16 CO-HEARING OFFICER DODUC: Miss Ansley has
- 17 requested to file her objection in writing --
- MS. MESERVE: Okay.
- 19 CO-HEARING OFFICER DODUC: -- which then
- 20 Mr. Jackson will have an opportunity to respond to in
- 21 writing.
- 22 MR. JACKSON: And I think that --
- 23 CO-HEARING OFFICER DODUC: Microphone, please,
- 24 Mr. Jackson.
- MR. JACKSON: Yes.

- 1 MS. MESERVE: Okay. Yeah, Mr. Del Piero will
- 2 be here tomorrow. He would like to appear in person.
- 3 MR. JACKSON: What was that?
- 4 CO-HEARING OFFICER DODUC: Mr. Del Piero would
- 5 like to appear in person.
- 6 MR. JACKSON: Okay.
- 7 CO-HEARING OFFICER DODUC: All right. Well,
- 8 gee, that was fun.
- 9 (Laughter.)
- 10 CO-HEARING OFFICER DODUC: All right. We
- 11 will --
- MR. JACKSON: He evidently is watching.
- 13 CO-HEARING OFFICER DODUC: Well, I'm glad
- 14 somebody is.
- MS. MESERVE: We're not alone.
- 16 CO-HEARING OFFICER DODUC: All right.
- 17 CO-HEARING OFFICER MARCUS: Nobody's watching.
- 18 CO-HEARING OFFICER DODUC: In that case, then,
- 19 let's -- let's reconvene tomorrow.
- 20 We will be in the Coastal Hearing Room at
- 21 9:30.
- Is there anything else? Any other
- 23 housekeeping matters we need to discuss right now?
- MS. ANSLEY: I was just wondering about
- 25 whether we could submit our objections in writing or if

- 1 you had any -- I do not need to ask any foundational
- 2 questions of Mr. Del Piero. It's just a matter of me
- 3 lodging that before the Board considers whether to move
- 4 the testimony into evidence.
- 5 I can -- We can --
- 6 CO-HEARING OFFICER DODUC: Mr. Jackson, do you
- 7 have any objection to receiving Miss Ansley's
- 8 objections in writing?
- 9 MR. JACKSON: I do not. I think that's
- 10 appropriate. And the only -- the only question I have
- 11 is, it'll take me most of tomorrow to get home, and I
- 12 would like a -- Knowing the detail that Miss Ansley
- 13 can -- can formulate, I'd like a couple of days.
- 14 CO-HEARING OFFICER DODUC: We'll sort out due
- 15 dates tomorrow.
- 16 MR. JACKSON: The other point I'd like to make
- 17 is that Ms. Meserve and -- and Mr. Keeling are also
- 18 sponsors of Mr. Del Piero.
- 19 CO-HEARING OFFICER DODUC: That is correct.
- 20 That is correct.
- 21 MR. JACKSON: And one of the reasons I was
- 22 slow here is that others may see it differently than I
- 23 do.
- 24 CO-HEARING OFFICER DODUC: Um-hmm.
- MR. JACKSON: So -- But he is here.

1	MS. MESERVE: Yeah.
2	And then I would say with respect to the
3	objections, I think maybe just if Ms. Ansley could just
4	really briefly go over sort of the general nature of
5	them at the time that we put on Mr. Del Piero, and then
6	with the understanding that they would be converted to
7	a longer writing.
8	Would that make sense?
9	MS. ANSLEY: I think actually that would make
10	sense right now. And I'll see if I can formulate down
11	to something that can be easily read into the record,
12	then we can make a decision whether it needs to be
13	converted to writing.
14	CO-HEARING OFFICER DODUC: All right.
15	MS. MESERVE: We may be able to, as we did
16	with the Snug Harbor stuff, we may be able to make some
17	mods and address those and, you know, work together.
18	CO-HEARING OFFICER DODUC: All right.
19	Appreciate that offer, Miss Meserve.
20	Thank you all. We will see you at 9:30
21	tomorrow.
22	(Proceedings concluded at 5:41 p.m.)
23	
24	

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