## **8.0** Summary Comparison of Alternatives

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A summary comparison of important water quality impacts is provided in Figures 8-0a and 8-0b.
These figures provides information on the magnitude of the most pertinent water quality-related
impacts, both adverse and beneficial, that are expected to result from implementation of the
alternatives. Important impacts to consider include the potential for increased electrical
conductivity, increased mercury levels in fish, and increased production of *Microcystis* in the Delta.

9 As depicted in Figure 8-0a, the modeling shows that all action alternatives would exceed the water 10 quality objective for electrical conductivity (EC) in the Sacramento River at Emmaton. Alternatives 1A and 6A would exceed the objective more than the other alternatives would. The percentage of 11 12 days the Emmaton EC objective would be exceeded for the entire period modeled (1976–1991) 13 would increase from 6% under Existing Conditions and 14% under the No Action Alternative late 14 long-term (LLT) to 31% under Alternative 1A and 32% under Alternative 6A. Alternatives 4A, 2D, 15 and 5A would result in the least exceedances of the threshold of 16%, 7%, and 10%, respectively. However, in reality, staff from DWR and Reclamation constantly monitor Delta water quality 16 17 objectives. Their water system operational decisions take into account real-time conditions and are 18 able to account for many factors that the best available models cannot simulate. It is likely that some 19 of the objective exceedences simulated in the modeling would be avoided under the real-time 20 monitoring and operational paradigm that would be in place to help prevent such exceedences.

21 Modeling results show that most of the action alternatives, as well as the No Action Alternative, 22 would result in increased mercury levels in fish tissue concentrations at Delta locations. Alternatives 23 6A and 9 would result in the highest increases in mercury levels in fish tissue, increasing by up to 24 64% to 66% compared with Existing Conditions at certain Delta locations, and by up to 58% to 59%, 25 compared to the No Action Alternative LLT. Alternative 4A would increase mercury levels in fish 26 tissue by 8% or less compared with Existing Conditions and No Action Alternative early long-term 27 (ELT), Alternative 2D would result in a 10% or less increase compared with Existing Conditions and 28 No Action Alternative (ELT), and Alternative 5A would result in a 5% or less increase compared 29 with Existing Conditions and No Action Alternative (ELT).

30 Modeling results show that the action alternatives would result in increased production of 31 *Microcystis* in the Delta when compared with the No Action Alternative as a result of a number of 32 factors. Blooms of *Microcystis* require high levels of nutrients and low turbidity, as well as high 33 water temperature and, because the species is fairly slow growing, long residence time (Lehman et 34 al. 2008; Lehman et al. 2013). In addition, low vertical mixing (due to low water flow) associated 35 with high residence time allows *Microcystis* colonies to float to the surface of the water column, 36 where they outcompete other species for light. Increases in ambient air temperature due to climate 37 change relative to Existing Conditions are expected under all action alternatives. Increases in 38 ambient air temperatures are expected to result in warmer ambient water temperatures, and thus 39 conditions more suitable to *Microcystis* growth, in the water bodies of the State Water 40 Project/Central Valley Project Export Service Areas. The incremental increase in long-term average

41 air temperatures would be less at the ELT (2.0°F) than at the LLT (4.0°F). For Figure 8-0b,

- 1 *Microcystis* predictions were ranked qualitatively, based on a combination of these factors. Lower
- 2 numbers (e.g., 1 or 2) signify less suitable conditions for *Microcystis* blooms than higher numbers
- 3 indicate (e.g., 4 or 5). The non-HCP alternatives (Alternatives 4A, 2D, and 5A), when compared to the
- 4 No Action Alternative (ELT), would have a ranking of 2 because operations and the ELT timeframe
- 5 under those alternatives would lead to less suitable conditions for *Microcystis* to bloom. The BDCP
- alternatives would have a ranking of 4, with the exception of Alternative 5, which would result in a
   ranking factor of 3; these alternatives would provide more suitable conditions for *Microcystis* to
- 8 bloom.
- Additional impacts discussed in the summary table include bromide concentrations, chloride levels,
   and increases in organic carbon and selenium. Executive Summary Table ES-8 provides a summary
- 11 of all impacts disclosed in this chapter.

## 12 8.0.1 Readers Guide

13 Chapter 8, *Water Quality*, describes the environmental setting and potential impacts of the project 14 alternatives on water quality in and upstream of the Sacramento-San Joaquin Delta. The chapter 15 provides the results of the evaluation of the effects of implementing the project on water quality 16 constituents under No Action Alternative conditions and 18 action alternatives. This guide is 17 intended to help the reader understand the organization of the chapter and the impact analysis of

18 the constituents of interest.

### 19 **8.0.2 Overview**

- Chapter 8 is organized much like the other chapters in this document, but because of the chapter's
  greater scope, this guide is provided to help the reader navigate through the various components of
  the chapter.
- 23 The chapter is divided into three main sections.
- 24 8.1 Environmental Setting/Affected Environment
- 8.2 Regulatory Setting
- 26 8.3 Environmental Consequences
- 27 These sections parallel the same sections in other resource chapters.

## 28 8.0.3 Environmental Setting/Affected Environment

- The first part of the chapter is the Environmental Setting and Affected Environment section. This
   section provides a general description of the existing environment, including the following:
- Overview of the Sacramento and San Joaquin River Watersheds
- Water Management and the State Water Project and Central Valley Project Systems
- 33 Primary Factors Affecting Water Quality
- Beneficial Uses
- 35 Water Quality Objectives and Criteria
- 36 Water Quality Impairments

Charter D. Water Orality									AI	terna	tive									
Chapter 6 – water Quality Existing Condition		No Action	1A	1B	10	2A	2B	20	3	4	5	6A	6B	6C	7	8	9	4A	2D	5A
WQ-5: Bromide (CM1) - Percent incre in long-term average concentration at	ease _	-2%	38/43%	38/43%	38/43%	22/26%	22/26%	22/26%	34/38%	40/44%	23/27%	19/22%	19/22%	19/22%	-2/1%	4/8%	19/23%	-2/2%	-2/2%	-4/0%
Barker Slough		LTS	S/A	S/A	S/A	S/A	S/A	S/A	S/A	S/A	S/A	S/A	S/A	S/A	S/A <sup>a</sup>	S/A <sup>a</sup>	S/A	LTS/NA	LTS/NA	LTS/NA
WQ-7: Chloride - Percent of years wh 150 mg/L water quality objective	en7%	0	13%	13%	13%	13%	13%	13%	7%	7%	13%	13%	13%	13%	20%	13%	13%	0%	0%	0%
exceeded at CCPP#1 P	770	S	S/A	S/A	S/A	S/A	S/A	S/A	S/A	S/A	S/A	S/A	S/A	S/A	S/A	S/A	S/A	LTS/NA	LTS/NA	LTS/NA
WQ-11: EC- Percent of days Emmaton objective would be exceeded	6%	14	31%	31%	31%	26%	26%	26%	30%	27-29% <sup>c</sup>	25%	32%	32%	32%	19%	22%	18%	16% <sup>c</sup>	7% <sup>c</sup>	10% <sup>c</sup>
	•	S	S/A	S/A	S/A	S/A	S/A	S/A	S/A	S/A	S/A	S/A	S/A	S/A	S/A	S/A	S/A	LTS/NA	LTS/NA	LTS/NA
WQ-13: Mercury (CM1) - Maximum percent increase in fish tissue concentrations at Delta locations 6%		6%	8/10%	8/10%	8/10%	13/11%	13/11%	13/11%	6/8%	15/12%	8/7%	64/58%	64/58%	64/58%	45/39%	46/41%	66/59%	8/7%	10/9%	5/3%
		LTS	LTS/NA	LTS/NA	LTS/NA	LTS/NA	LTS/NA	LTS/NA	LTS/NA	LTS/NA	LTS/NA	S/A	S/A	S/A	S/A	S/A	S/A	LTS/NA	LTS/NA	LTS/NA
Notes a While the long and the No Ac b Water quality c Alternative 4 c although the p	<ul> <li>Notes         <sup>a</sup> While the long-term average increases in bromide would be low, the drought period increases would be 34% for Alternative 7 and 50% for Alternative 8, relative to Existing Conditions and the No Action Alternative. These increases in the drought period were considered significant/adverse.</li> <li><sup>b</sup> Water quality degradation as measured by use of available assimilative capacity also played a significant role in determining effects by alternative, and degradation varied by alternative.</li> <li><sup>c</sup> Alternative 4 does not include a change in compliance location from Emmaton to Threemile Slough, but the modeling used to evaluate the alternative did include the change. Thus, although the percent of days the Emmaton objective was exceeded is high, it is expected that under the alternative it would be similar to the No Action.</li> </ul>																			
Key Level of signific (Quantity of im	cance or effect <b>befc</b> pact: number of sit	ore mitigation es, structures Inc	n 5, acres, reasing le	etc. affe	ected)	<b>→</b>	-	Level of (CEQA I	f signific Finding Finding	cance or / NEPA F	effect <b>a</b> Finding)	fter miti	gation NEPA	Findin	g					
Bromide - Percent Chloride - % of yea EC - percent of day Mercury (CM1) - Po Mercury (CM2-CM2 Organic Carbon (CM Organic Carbon (CM Selenium - Exceed Microcystis - relati	increase (%) Irs objective exceeded (%) s objective exceeded (%) ercent increase (%) 22) - restoration acres A1) - mg/L I2-CM21) - restoration acr ance Quotient ve rank	<pre>&gt;) &lt;0 &lt;10 &lt;10 &lt;0.1 &lt;0.1 es 0 0.87 1</pre>	<01-20 $21-40$ >4001-1213-19>20<10																	
	Continued on					Figure	8-0b													

Chapter 8 – W	ater Ouality		Alternative																		
(continued)	,	Existing Condition	No Action	1A	1B	10	2A	2B	20	3	4	5	6A	6B	60	7	8	9	4A	2D	5A
WQ-14: Mercury(CM (acres) of new tidal h	M2-CM21) - Amount abitat restoration	0	0	65,000	65,000	65,000	65,000	65,000	65,000	65,000	65,000	25,000	65,000	65,000	65,000	65,000	65,000	65,000	59	65	55
methylmercury	aaanonai		<sup>a</sup>	S/A	S/A	S/A	S/A	S/A	S/A	S/A	S/A	S/A	S/A	S/A	S/A	S/A	S/A	S/A	S/A	S/A	S/A
WQ-17: Organic Car Maximum increase in	<b>rbon</b> (CM1) – n long-term average		<0.1	0.3	0.3	0.3	0.4	0.4	0.4	0.2	0.4	0.2	1.2	1.2	1.2	0.8	0.8	0.7	0.2	0.2	0.1
DOC (mg/L) at interio	or Delta locations		LTS	LTS/NA	LTS/NA	LTS/NA	LTS/NA	LTS/NA	LTS/NA	LTS/NA	LTS/NA	LTS/NA	S/A	S/A	S/A	S/A	S/A	S/A	LTS/NA	LTS/NA	LTS/NA
WQ-18: Organic Carbon (CM2-CM21) - Amount (acres) of new tidal habitat		0	0	65,000	65,000	65,000	65,000	65,000	65,000	65,000	65,000	25,000	65,000	65,000	65,000	65,000	65,000	65,000	59	65	55
additional DOC	additional DOC	d	S/A	S/A	S/A	S/A	S/A	S/A	S/A	S/A	S/A	S/A	S/A	S/A	S/A	S/A	S/A	LTS/NA	LTS/NA	LTS/NA	
WQ-25: Selenium (CM1) - High threshold exceedance quotient for whole body sturgeon (concentration divided by threshold) during drought period		.87	0.87	0.89	0.89	0.89	0.92	0.92	0.92	0.89	0.93	0.89	1.1	1.1	1.1	1.1	1.1	1.2	0.91	0.89	0.90
			LTS	LTS/NA	LTS/NA	LTS/NA	LTS/NA	LTS/NA	LTS/NA	LTS/NA	LTS/NA	LTS/NA	S/A	S/A	S/A	S/A	S/A	S/A	LTS/NA	LTS/NA	LTS/NA
W0-32 and 33: Microcystis (CM1-CM21) -			2	4	4	4	4	4	4	4	4	3	4	4	4	4	4	4	2	2	2
potential for increased production in Delta e		5	S/A	S/A	S/A	S/A	S/A	S/A	S/A	S/A	S/A	S/A	S/A	S/A	S/A	S/A	S/A	LTS/NA	LTS/NA	LTS/NA	
Notes	<ul> <li>d CM2-CM21 are no</li> <li>e The Microcystis w would contribute</li> </ul>	ot a componen vas qualitative. • to increased N	t of Existing C Thus, the sew Aicrocystis pro	ondition erity of to oduction	ns or the the impa n, includ	e No Act act was ing rest	ion Alte establis oration a	rnative, hed as a area, div	thus, no rank fro rersions	o impact om 1 to - of Sacra	t call was 4, with th mento R	made fo ne ranking liver wate	r this effe gs based er at the r	ect in the on the al	EIR/EIS. ternativ ikes, and	e-specif I net De	ic factor Ita outfl	s that ow.			
Кеу	Level of significan (Quantity of impa	ce or effect <b>b</b> ct: number of	e <b>fore</b> mitigat sites, structu	ion res, acre Increasin	es, etc. a g level of	affected significan	l) oce		Level of significance or effect <b>after</b> mitigation (CEQA Finding / NEPA Finding)												
Bromide - Percent increase (%) Chloride - % of years objective exceeded (%) EC - percent of days objective exceeded (%) Mercury (CM1) - Percent increase (%) Mercury (CM2-CM22) - restoration acres Organic Carbon (CM1) - mg/L Organic Carbon (CM2-CM21) - restoration acres Selenium - Exceedance Quotient Microcystis - relative rank		(%) (%)	1- 1- 10- 1- 0.1- 0.88- 2	20 12 20 20 100 0.5 (100 0.93 (100) 2	21 - 40 13-19 20 - 30 21 - 50 25,000 0.6 - 1.0 25,000 94 - 0.99 3	>40 >20 >50 65,00 >1.0 65,00 >1.0 4	) ) ) 0 ) ) 0 )	CEQA Finding       NEPA Finding         NI       No Impact       B       Beneficial         LTS       Less than significant       NE       No Effect         S       Significant and unavoidable       A       Adverse         SU       Significant and unavoidable       A       Adverse         n/a       not applicable       >       greater than         <													

### Figure 8-0b Comparison of Impacts on Water Quality (continued)

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- 1 Water Quality Constituents of Concern
- 2 Selection of Monitoring Stations for Characterization of Water Quality

3 Existing Surface Water Quality—this characterization is meant to provide a general • 4 understanding of water quality conditions and historical monitoring data in the study area. The 5 discussion is not meant to explicitly define the Existing Conditions for CEOA purposes. The 6 CEOA baseline, Existing Conditions, is defined in Appendix 3D, Defining Existing Conditions, No 7 Action Alternative, No Project Alternative, and Cumulative Impact Conditions, and for the 8 purposes of quantitative water quality assessments (as described in Sections 8.3.3 and 8.3.4) is 9 represented by Existing Conditions modeling runs, not historical water quality monitoring data 10 as presented in this section.

### 11 8.0.4 Regulatory Setting

Numerous federal, state and local acts, rules, plans, policies, and programs define the framework for
 regulating water quality in California. The second part of the chapter, *Regulatory Setting*, describes
 water quality requirements that are applicable to the project alternatives.

### 15 **8.0.5** Environmental Consequences

16The third part of the chapter describes the anticipated environmental consequences of the no action17alternatives and each of the 18 action alternatives. This part of the chapter is divided into four18sections. The first two sections (Sections 8.3.1 and 8.3.2) provide an important foundation for the19analysis of the environmental effects. The third section contains the analysis of each alternative's20impacts as well as associated environmental commitments and mitigation measures that would be21implemented to reduce those impacts. The final section discusses cumulative effects. The four22sections are as follows:

- Methods of Analysis (Section 8.3.1), which presents information on models used and their
   linkages, methods specific to three different regions of the affected environment (Upstream of
   the Delta, Plan Area/Delta, and State Water Project (SWP)/Central Valley Project (CVP) Export
   Service Area), mercury and selenium bioaccumulation models, and constituent-specific
   considerations used in the assessment. The constituent-specific considerations used in the
   assessment section specifically identifies the water quality criteria/objectives used in the
   assessments and other methodological details specific to each constituent.
- Determination of Adverse Effects (Section 8.3.2), which describes results of the constituent
   screening analysis, a description of the comparisons made in the Effects and Mitigation
   Approaches section, and the criteria for determining if an impact is adverse and/or significant.
- Effects and Mitigation Approaches (Section 8.3.3), which provides a full discussion by
   alternative (No Action Alternative and 15 BDCP alternatives) of impacts and mitigation
   approaches of the BDCP conservation measures on water quality constituents. *Important information about the organization of the Effects and Mitigation Approaches section is provided below*.
- Effects and Mitigation Approaches Alternatives 4A, 2D, and 5A (Section 8.3.4), which provides
   a full discussion by alternative (No Action Alternative [ELT] and three non-HCP alternatives) of
   impacts and mitigation approaches of the non-HCP alternatives on water quality constituents.

## Important information about the organization of the Effects and Mitigation Approaches section is provided below.

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• Cumulative Analysis (Section 8.3.5) addresses the potential for the project alternatives to act in combination with other past, present, and probable future projects or programs to create a cumulatively significant adverse impact.

# 8.0.6 Organization of the Effects and Mitigation Approaches Discussion (Sections 8.3.3 and 8.3.4)

8 The Effects and Mitigation Approaches sections (Sections 8.3.3 and 8.3.4) contains the analysis of
9 the impacts and mitigation on water quality constituents for each alternative. The sections begin
10 with an analysis of the No Action Alternative and is then followed by the action alternatives. A
11 discussion of cumulative effects is included as a standalone section (Section 8.3.5).

Each alternative begins with a brief description of the alternative itself, including the capacity of the
North Delta intake structures, the operational scenario, and any other major aspects of the
alternative. Following this is the "Effects of the Alternative on Hydrodynamics" section, which
includes a brief discussion of how water quality constituents would be expected to change in general
due to changes in Delta hydrodynamics, the general changes in hydrodynamics due to the
alternative, and the types of water quality changes seen in the alternative.

- 18 To the extent there are similarities between the No Action Alternative or Alternative 1A and the 19 other alternatives, the subsequent alternative analyses refer back to either the No Action Alternative 20 or the Alternative 1A analysis. This approach allows the analysis of Alternative 1A and the action 21 alternatives to minimize redundancy and emphasize those aspects of the alternatives that are 22 different from the No Action Alternative or Alternative 1A. Hence, readers wishing to gain a better 23 understanding of the impacts and mitigation for Alternatives 1B-2C, 3, 4, 5, and 6A-9 should first 24 become familiar with the presentation of impacts and mitigation for the No Action Alternative and 25 Alternative 1A. Alternatives ending in "B" or "C" are different from the corresponding "A" variant of 26 the alternatives. The difference is the physical type and/or location of water conveyance 27 infrastructure. In all other respects, including water operations, the B and C variants are identical to 28 the corresponding A variant. For example Alternative 1B is different from Alternative 1A in that 29 Alternative 1A would convey water from the north Delta to the south Delta through 30 pipelines/tunnels, while Alternative 1B would convey water through a surface canal. The effects on
- water quality do not differ otherwise, so the analysis of the B and C alternatives is condensed and
   refers the reader back to the corresponding A alternative for specific details.
- 33 Restoration and other conservation measures for the BDCP alternatives are the same among all but 34 two of the BDCP alternatives. The exceptions are Alternatives 5 and 7. Under Alternative 5, 25,000 35 acres of tidal habitat would be restored, compared to 65,000 acres for Alternative 1A. Under 36 Alternative 7, there would be 20,000 acres of seasonally inundated floodplain and 40 miles of 37 channel enhancement, versus 10,000 acres of seasonally inundated floodplain and 20 miles of 38 channel margin enhancement under Alternative 1A. However, these differences do not substantially 39 affect water quality impact conclusions discussed in this chapter, and, thus, for Alternatives 1B 40 through 2C, 3, 4, 5, and 6A through 9, the reader is referred back to Alternative 1A for details. To 41 help guide the reader, bookmark their location in the chapter, and maintain consistency with 42 Alternative 1A, the impact headers are retained in these other alternatives and followed by a general
  - Bay Delta Conservation Plan/California WaterFix Final EIR/EIS

summary in some instances and cross reference to appropriate analysis located elsewhere in the
 chapter.

The conservation measures (see Table 3-3 in Chapter 3, *Description of Alternatives*) that are
analyzed for each water quality constituent under each BDCP alternative are treated in two distinct
categories for purposes of impact analysis. Those categories are as follows:

- Potential impacts resulting from water operations and maintenance of Conservation Measure
   (CM) 1. CM1 provide for the development and operation of a new water conveyance
   infrastructure and the establishment of operational parameters associated with both existing
   and new facilities). For the purposes of the assessment, the study area was divided into the
   three regions which are discussed separately for each constituent for CM1:
  - Upstream of the Delta (including the Sacramento and San Joaquin River watersheds).
  - Plan Area, including the Yolo Bypass, SWP North Bay Aqueduct service area, and Suisun Marsh.
- SWP/CVP Export Service Area (south of the Delta, areas served by the California Aqueduct,
   Delta-Mendota Canal, and South Bay Aqueduct).
- Potential impacts resulting from other conservation measures, under the BDCP alternatives,
   these are CM2-CM21(these include habitat restoration measures that provide for the
   protection, enhancement and restoration of habitats and natural communities and measures to
   reduce the direct and indirect adverse effects of other stressors on covered species).
- 20 Operations-related water quality changes (i.e., CM1 under the BDCP alternatives) would be partly 21 driven by geographic and hydrodynamic changes resulting from restoration actions (i.e., altered 22 hydrodynamics attributable to new areas of tidal wetlands (CM4), for example). There is no way to 23 disentangle the hydrodynamic effects of CM4 and other restoration measures from CM1, since the 24 Delta as a whole is modeled with both CM1 and the other conservation measures implemented. To 25 the extent that restoration actions alter hydrodynamics within the Delta region, which affects mixing of source waters, these effects were included in the modeling assessment of operations-related 26 27 water quality changes (CM1 under the BDCP alternatives). Other effects of CM2–CM21 not 28 attributable to hydrodynamics, for example, additional loading of a water quality constituent to the 29 Delta, are discussed within the impact heading for CM2–CM21.
- 30After the discussion for each water quality constituent, construction-related water quality effects31are discussed. As opposed to discussing construction-related water quality effects for each water32quality constituent within the constituent-specific assessments described above, construction-33related water quality effects on all constituents are discussed in a single section for all CM1-CM21.34Following the discussion of construction-related water quality effects are impact discussions for35Microcystis and San Francisco Bay. Within each BDCP alternative discussion section, the impacts of36the conservation measures are analyzed in the following order:
- 37 Ammonia
- 38 Boron

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- 39 Bromide
- 40 Chloride
- Dissolved Oxygen

- 1 Electrical Conductivity
- 2 Mercury
- 3 Nitrate
- Organic Carbon
- 5 Pathogens
- 6 Pesticides and Herbicides
- 7 Phosphorus
- 8 Selenium
- 9 Trace Metals
- 10 TSS and Turbidity
- 11 Construction-related Activities
- 12 Microcystis
- San Francisco Bay

14 The presentation and organization of water quality impacts associated with Alternatives 4A, 2D, and 15 5A (the non-HCP alternatives) follows the same format described above. The primary difference is 16 that impacts are described for "facilities operations and maintenance" without the label of "CM1," 17 because the water conveyance facilities under non-HCP alternative are not proposed as a 18 conservation measure, a term of art normally associated with Section 10 of the Endangered Species 19 Act. Similarly, Environmental Commitments are proposed for Alternatives 4A, 2D, and 5A, rather 20 than conservation measures; therefore, there are separate impact discussions for Environmental 21 Commitments for each constituent, rather than an impact discussion for CM2–CM21.

It should be noted that because aquatic life beneficial uses are the only uses expected to be affected
 by temperature changes under the various alternatives, this chapter cross-references to Chapter 11,
 *Fish and Aquatic Resources*, for all impact assessments for temperature.

## 25 8.0.7 NEPA and CEQA Impact Conclusions

The analysis in Chapter 8 has been prepared in accordance with NEPA and CEQA. Each impact is
presented as a NEPA analysis, using the appropriate terminology for presence or absence of adverse
effects. This analysis is followed by a CEQA conclusion, which is identified as such. The CEQA
conclusion uses the terminology appropriate to describing the presence or absence of significant
impacts.

- In some instances, the NEPA and CEQA discussions differ for a particular impact discussion because
   NEPA and CEQA have different points of comparison (or "baselines" in CEQA terms). The NEPA point
- 33 of comparison for each alternative is based on the comparison of the action alternatives,
- Alternatives 1A–2C, 3, 4, 5, and 6A– 9, at 2060 and Alternatives 4A, 2D, and 5A at 2025, with the No
- 35 Action Alternatives considered at 2060 (No Action Alternative [LLT]) and 2025 (No Action
- 36 Alternative [ELT]) in the absence of the action alternatives. The CEQA baseline is based on the
- 37 comparison of the action alternatives with existing conditions. Consistent with this, the NEPA point
- 38 of comparison accounts for anticipated climate change conditions at 2060 and 2025, whereas the
- 39 CEQA baseline is assumed to occur during existing climate conditions. Therefore, differences in

- 1 model outputs between the CEQA baseline and the action alternatives are due primarily to both the
- 2 impacts of proposed alternative as well as future climate change conditions (sea level rise and
- 3 altered precipitation patterns).

## 4 8.1 Environmental Setting/Affected Environment

5 This section defines the environmental setting/affected environment for surface water quality, 6 reviews the environmental and regulatory setting with respect to water quality, and provides an 7 assessment of existing water quality conditions in the study area (the area in which impacts may 8 occur), shown in Figure 1-4, which includes the Plan Area (the area covered by the BDCP), upstream 9 of the Delta, and the State Water Project/Central Valley Project (SWP/CVP) Export Service Areas. 10 Water quality conditions refer to the chemical and physical properties of the surface water in the 11 study area.

12 Conveying, using, and disposing of water occurs in association with domestic, industrial, and 13 agricultural uses. Natural and anthropogenic contaminants, or constituents of concern, can enter 14 Delta waters from various point and nonpoint sources. Point sources are any discernible, confined 15 and discrete conveyance, including any pipe, ditch, channel, tunnel, conduit, or well from which 16 pollutants (constituents of concern) are or may be discharged (Clean Water Act [CWA], Section 17 502[14]), and include treated water from industrial and municipal facilities, or points of agricultural 18 discharge. The term *nonpoint source* is defined to mean any source of water pollution that does not 19 meet the legal definition of *point source* in Section 502(14) of the CWA and includes urban and irrigation runoff. In the case of nonpoint sources, constituents of concern may enter receiving 20 21 waters at multiple discrete and diffuse points throughout a watershed (i.e., not traceable to a single 22 point). Daily tidal action has a major water quality influence from the high salinity of the Pacific 23 Ocean and specific salinity constituents (e.g., sodium, potassium, chloride) transported inland to the 24 Delta through the San Francisco Bay.

Temperature, pH, dissolved oxygen (DO), nutrients, and concentrations of other various
constituents such as methylmercury and total organic carbon (TOC) can be affected by tidal marsh
and floodplain habitats, especially when marsh waters are exchanged with other Delta waters both
upstream and downstream of the tidal marsh/floodplain habitats. Because the primary concern of
water temperature is effects on fish and aquatic organisms, temperature is addressed in Chapter 11, *Fish and Aquatic Resources.*

## 31 8.1.1 Affected Environment

For the purposes of characterizing the existing water quality conditions and evaluating the consequences of implementing the project alternatives on surface water quality, the affected environment is defined as anywhere an effect could occur, which includes but is not necessarily limited to the statutory Delta, Suisun Bay and Marsh, and areas to the north and south of the Delta, which are defined in various parts of this chapter as Upstream of the Delta and the SWP/CVP Export Service Areas, as shown in Figure 1-4. When compared to the watershed boundaries, it is noted that the affected environment falls primarily within the Sacramento and San Joaquin River watersheds.

This section identifies the watershed factors that affect water quality, the water quality standards
 applicable to the affected environment, and the known impairments (i.e., CWA Section 303[d], the
 primary constituents of concern in these areas, the regulatory framework, and the key water quality

- monitoring stations). Finally, water quality data from selected monitoring stations were reviewed
   for specific constituents in Section 8.1.3.
- 3 Because of the very distinct hydrologic and hydraulic characteristics (including the various
- 4 inflow/outflow conditions) and specific operational details, the water quality in the Delta is
- 5 described separately from the northern and southern parts of the study area. The Delta environment
- 6 is much more complex and dynamic than the rest of the study area and requires a more detailed
- 7 approach. Hence, the water quality conditions in the Delta were reviewed at a greater level of detail.
- 8 To characterize the existing water quality conditions in the Delta, it is important to evaluate the 9 water quality of the primary inflows to and outflows from the Delta. Consequently, the water quality 10 data compiled and described in this section include monitoring data from the three major rivers in 11 the north (Sacramento, Feather, and American Rivers), the tributaries from the east (Cosumnes, 12 Mokelumne, and Calaveras Rivers), the San Joaquin River from the south (including its major 13 tributaries), San Francisco Bay water from the west, and agricultural runoff in the Delta. It also is 14 important to characterize water quality at points where water is pumped out of the Delta (e.g., 15 Harvey O. Banks Pumping Plant [Banks pumping plant], C. W. "Bill" Jones Pumping Plant (Jones 16 pumping plant), Contra Costa Water District [CCWD] Pumping Plant #1 (CCWD pumping plant #1), 17 North Bay Aqueduct Pumping Plant), and in areas south of the Delta where exported water is 18 conveyed and stored. Examples of the latter include the Delta-Mendota Canal, the California 19 Aqueduct, and San Luis Reservoir. Similarly, net outflow from the Delta occurs into Suisun Bay at 20 Mallard Island, which is on the western boundary of the Delta and is the approximate boundary 21 between limnetic (salinity of 0-0.5 parts per thousand [ppt]) and oligonaline (salinity of 0.5-5 ppt) 22 areas during median flow conditions (Jassby 2008:4).

### 23 8.1.1.1 Organization of the Section

- Sections 8.1.1.2 through 8.1.3.18 describe the Existing Conditions in the study area with respect to
   surface water quality and are organized in the following sequence.
- Overview of the Sacramento and San Joaquin River Watersheds—Brief overview of the
   watersheds and the Delta environment; location, physical description, and characteristics of the
   watersheds; climate; and hydrology.
- Water Management and the State Water Project and Central Valley Project Systems—Brief
   overview of the SWP and CVP, their key features, and the complex hydrodynamics of the study
   area.
- Primary Factors Affecting Water Quality—Brief discussion and listing of point and nonpoint pollutant sources, including historical and recent drainage from inactive and abandoned mines, industrial and municipal wastewater treatment plant (WWTP) discharges, agricultural and urban storm water runoff, recreational uses, and wildlife.
- Beneficial Uses—Brief overview of the designated beneficial uses in the study area, as defined
   in the Regional Water Quality Control Boards' (Regional Water Boards') water quality control
   plans (WQCPs or Basin Plans).
- Water Quality Objectives and Criteria—Brief discussion of regulatory water quality standards as described in the California Toxics Rule (CTR), water quality control plans, and California drinking water standards.

- Water Quality Impairments—Description of Section 303(d) list of impaired water bodies in
   the study area, existing Total Maximum Daily Loads (TMDLs), and descriptions of major ongoing
   water quality monitoring programs.
- Water Quality Constituents of Concern—Rationale for selecting specific water quality
   constituents of concern that are important to maintaining the water quality in the study area,
   and discussion of sensitive receptors affected by water quality.
- Selection of Monitoring Stations for Characterization of Water Quality—Brief description
   of the data sources, selection of monitoring stations to be analyzed, and data availability at the
   selected locations.
- Regulatory Setting—Brief description of federal, state, and regional/local regulatory agencies
   and the applicable guidance related to surface water quality.

Section 8.1.2, Selection of Monitoring Locations for Characterization of Water Quality, includes
detailed discussions of the selected water quality constituents of concern in the study area. For each
constituent, the discussion is organized by: (1) background information available in the literature;
(2) importance of the constituent in the study area, including its potential effects on other resources;
(3) Existing Conditions, including concentrations at various monitoring locations; and (4) spatial
and temporal trends.

## 188.1.1.2Overview of the Sacramento River and San Joaquin River19Watersheds

20 Geographic Location and Physical Description

The Delta watershed includes the watersheds of the Sacramento and San Joaquin Rivers, the two
largest rivers in the state. Together, the watersheds make up roughly one third of the state's land
area. These rivers originate in the Coast Range, Cascade Range, and Sierra Nevada and flow through
the Central Valley before entering the Delta. Following is a brief overview of watershed
characteristics of the study area; for additional detailed discussion, refer to Chapter 5, *Water Supply*,
and Chapter 6, *Surface Water*.

The Delta is a complex system of stream channels, sloughs, marshes, canals, and islands in northerncentral California at the confluence of the Sacramento and San Joaquin Rivers. The Delta covers
738,000 acres, which includes 59 islands, 1,100 linear miles of levees, hundreds of thousands of
acres of farmland, and various habitat types (California Department of Water Resources 1995:91).
The Delta lands and waterways support communities, agriculture, and recreation while providing

- 32 essential habitat for a multitude of fish and wildlife species.
- 33 Delta inflow consists of runoff from the Sacramento River watershed, the San Joaquin River 34 watershed, and the eastside tributaries (Cosumnes, Mokelumne, and Calaveras Rivers). Long-term 35 average annual Delta inflow is approximately 22 million acre-feet (MAF), with a range of less than 36 8 MAF to more than 74 MAF (CALFED Bay-Delta Program 2000). Dry and critical year Delta inflow 37 averages about 12 MAF annually under Existing Conditions (CALFED Bay-Delta Program 2000). As a 38 contributor to the state's agricultural irrigation system and a major source of drinking water for two 39 thirds of California's population, the Delta is a critical component of the state's water supply 40 infrastructure.

### 1 Area Climate, Hydrology, and Watershed Characteristics

#### 2 Sacramento River Watershed

The Sacramento River watershed drains the northern part of California's Central Valley. The
Sacramento River, California's longest river, is approximately 447 miles long and drains
approximately 27,000 square miles of land. Predominant land uses in the Sacramento River
watershed are agriculture, natural (undeveloped), and urban areas. The major Sacramento River
watershed drainages are the upper Sacramento, Feather, Yuba, and American Rivers (Figure 8-1).

8 The climate in the Sacramento River watershed is Mediterranean in character, typified by cool, wet 9 winters and warm, dry summers. Daily high air temperatures in the Sacramento Valley range from 10 around 45 degrees Fahrenheit (°F) in the winter to over 100°F in the summer. Average air 11 temperatures in the mountainous regions of the watershed are typically  $5-10^{\circ}$  less than the 12 temperature on the valley floor. Annual precipitation in the Sacramento River watershed ranges 13 from 80 to 90 inches of primarily snowfall in the mountainous regions, to 41 inches of rain in 14 Redding and 19 inches in Sacramento. Average annual precipitation for the entire watershed is 15 approximately 36 inches. Most precipitation falls between November and April, with little or no 16 precipitation falling between May and October (CALFED Bay-Delta Program 2000).

The majority of the runoff in the Sacramento River watershed is in the upper Sacramento River
watershed and in the rivers flowing out of the western slope of the Sierra Nevada. Numerous
reservoirs are located in the Sacramento River watershed. The major reservoirs in the Sacramento
River watershed are Shasta Lake, Lake Oroville, and Folsom Lake. Trinity Lake lies in the coastal
watershed, and water is diverted from it to the Sacramento River watershed. Total reservoir
capacity in the Sacramento River watershed, including Trinity Lake, is approximately 16 MAF
(California Department of Water Resources 2005).

24 An important characteristic of the Sacramento River watershed is that precipitation patterns are 25 highly variable from year to year and within years. Figure 8-2 illustrates the precipitation pattern in 26 the Sacramento Valley for water years from 1977 to 2008. Surface water supply is measured by 27 water year. A water year is defined as the 12-month period of October 1 through September 30 of 28 the following year. The water year is designated by the calendar year in which it ends (e.g., the year 29 ending September 30, 2010, is called the 2010 water year). The Sacramento River Index is a 30 vardstick of northern California water supply or water availability from the Sacramento River 31 watershed. The index is used to project the current water-year type and is based partially on the 32 previous year's index and on the sum of the unimpaired runoff (in MAF) of four rivers: Sacramento 33 River above Bend Bridge near Red Bluff, Feather River inflow to Lake Oroville, Yuba-River at 34 Smartville, and American River inflow to Folsom Lake. Unimpaired runoff is an estimate of the 35 runoff that would occur in a watershed if unaltered by upstream diversions, storage, or export/import of water to/from other watersheds. Based on the unimpaired runoff, the water year-36 37 type classifications are defined as follows.

- Wet: equal to or greater than 9.2 MAF.
- Above normal: greater than 7.8 and less than 9.2 MAF.
- Below normal: greater than 6.5 and less than or equal to 7.8 MAF.
- Dry: greater than 5.4 and less than or equal to 6.5 MAF.
- Critical: equal to or less than 5.4 MAF.

- Relative water availability from the watershed is greatest in wet years and lowest in critical years. In
   the water years from 1977 to 2008, 10 years were wet (31%), six years were above normal (19%),
   two years were below normal (6%), seven years were dry (22%), and seven years were critical
   (22%), as shown in Figure 8-2.
- 5 San Joaquin River Watershed
- 6 The San Joaquin River watershed drains the southern part of the Central Valley. The San Joaquin
- River, California's second longest river, is approximately 330 miles long and drains approximately
  15,200 square miles of land. Similar to the Sacramento River watershed, predominant land uses in
- 9 the San Joaquin River watershed consist of agriculture, natural (undeveloped), and urban areas. The
   10 main San Joaquin River watershed drainages are the upper San Joaquin, Merced, Tuolumne, and
- 11 Stanislaus Rivers (Figure 8-1).
- 12The climate in the San Joaquin River watershed is similar to the Sacramento River watershed but is13generally warmer and drier. Air temperatures in the city of Fresno range from 37°F in the winter to14over 100°F in the summer. Annual precipitation in the San Joaquin Valley ranges from 8 to 12 inches15of rain.
- 16 The warmer and drier conditions in the San Joaquin River watershed result in considerably less 17 runoff compared to the Sacramento River watershed. The annual unimpaired runoff of the San 18 Joaquin River watershed is approximately 5.5 MAF, with 60% of runoff occurring on the Merced, 19 Tuolumne, and Stanislaus Rivers. Of the 5.5 MAF total unimpaired runoff, losses account for 20 approximately 2.5 MAF via diversions for agricultural or municipal water supply, or losses to 21 evaporative and groundwater infiltration, and 3 MAF flows into the Delta, past Vernalis (CALFED 22 Bay-Delta Program 2000). Major reservoirs and impoundments in the San Joaquin River watershed 23 are New Melones Lake, Hetch Hetchy, New Don Pedro Lake, Lake McClure, and Millerton Lake. Total 24 reservoir capacity in the San Joaquin River watershed is approximately 11 MAF (California 25 Department of Water Resources 2005). Figure 8-3 illustrates the highly variable precipitation 26 pattern in the San Joaquin Valley for water years from 1977 to 2008. The water year-type 27 classification used in Figure 8-3 is determined based partially on the previous year's index and on 28 the sum of unimpaired flow (in MAF) at Stanislaus River below Goodwin Reservoir (inflow to New 29 Melones Lake), Tuolumne River below LaGrange (inflow to New Don Pedro Lake), Merced River 30 below Merced Falls (inflow to Lake McClure), and San Joaquin River inflow to Millerton Lake. The 31 water year-type classifications are defined as follows.
- Wet: equal to or greater than 3.8 MAF.
- Above normal: greater than 3.1 and less than 3.8 MAF.
- Below normal: greater than 2.5 and equal to or less than 3.1 MAF.
- Dry: greater than 2.1 and equal to or less than 2.5 MAF.
- Critical: equal to or less than 2.1 MAF.
- 37In the water years from 1977 to 2008, 12 years were wet (37%), four years were above normal38(13%), one year was below normal (3%), five years were dry (16%), and 10 years were critical
- 39 (31%), as shown in Figure 8-3.

#### 1 East Side Tributaries Watersheds

2 The east side tributaries to the Delta include the Cosumnes, Mokelumne, and Calaveras Rivers. All 3 three rivers drain the west slope of the Sierra Nevada. The Cosumnes River is approximately 50

- three rivers drain the west slope of the Sierra Nevada. The Cosumnes River is approximately 50
   miles long, drains approximately 725 square miles, and is the only river draining the west slope of
- 5 the Sierra Nevada without a major dam. The Cosumnes River empties into the Mokelumne River just
- 6 within the Delta. The Mokelumne River is approximately 95 miles long, drains approximately 2,140
- 7 square miles, and feeds both Pardee Reservoir and Camanche Reservoir. The Calaveras River is
- approximately 50 miles long, drains approximately 470 square miles, and feeds New Hogan Lake.
   The Calaveras River empties into the San Joaquin River north of Stockton. The climate and
- 9 The Calaveras River empties into the San Joaquin River north of Stockton. The climate and
  10 watershed characteristics of these drainages vary, but are generally similar to those described for
  11 the Sacramento and San Joaquin River watersheds above.

## 128.1.1.3Water Management and the State Water Project and13Central Valley Project Systems

14The management of the SWP and CVP systems to meet water supply, flood management, and15environmental obligations has a substantial effect on the quantity and timing of inflows to the Delta16and on water quality in the study area. This section provides a brief overview of the SWP and CVP17facilities and their operations. Following is a brief overview of surface water management in the18study area; for additional detailed discussion, refer to Chapter 5, Water Supply, and Chapter 6,19Surface Water, which provide an overview of key facilities in the SWP and CVP systems.

### 20 State Water Project

21 The SWP's 33 water storage facilities, 600 miles of aqueducts, and multiple pumping plants and 22 hydroelectric plants supply water to over 25 million Californians and to approximately 23 700,000 acres of farmland. Depending on the water-year type (i.e., available water supply) and 24 demands, the SWP annually delivers up to about 3.7 MAF to meet contract demands. However, in 25 drier water-year types when supply is limited, deliveries are considerably lower with an estimated 26 50% delivery reliability in any given water year of less than 2.7 MAF (California Department of 27 Water Resources 2010). The primary objectives of the SWP are water supply; flood control; power 28 generation; recreation, fish, and wildlife protection; and water quality improvements in the 29 Sacramento-San Joaquin Delta.

30 Distribution of SWP water begins with releases from Oroville Dam into the Feather River, which 31 flows into the Sacramento River at River Mile 80 and, ultimately, to the Delta. SWP pumps water into 32 the North Bay Aqueduct from Barker Slough in the north Delta for use in Napa and Solano Counties. 33 In the south Delta, water also is pumped into the South Bay Aqueduct to serve areas of Alameda 34 County and Santa Clara County, and via the Banks pumping plant into the 444-mile-long California 35 Aqueduct (California Department of Water Resources 2009a). The California Aqueduct conveys 36 water south primarily to meet potable water demands of SWP contractors serving Central Valley 37 and southern California counties, and to meet agricultural demands in the San Joaquin Valley and 38 Tulare basin. The California Aqueduct delivers water to O'Neill Forebay and the San Luis Reservoir, 39 a storage reservoir jointly owned by the SWP and CVP. Water is delivered to Santa Clara County and 40 San Benito County from San Luis Reservoir via the Santa Clara and Hollister conduits. The Coastal 41 Branch Aqueduct diverts water from the California Aqueduct to areas west in San Luis Obispo and 42 Santa Barbara Counties. In southern California, water is delivered to the major storage reservoirs of 43 Lake Perris, Silverwood Lake, Castaic Lake, and Lake Pyramid.

1 California Department of Water Resources (DWR), in its management of the SWP to supply the 29 2 contracting public agencies with water supply and provide flood control, additionally provide 3 recreation opportunities, generate hydroelectric power, and protect fish and wildlife. These benefits 4 of the SWP operations are achieved by increasing or decreasing upstream water releases, changing 5 Delta pumping rates, or storing river flows south of the Delta at the San Luis Reservoir (Water 6 Education Foundation 2004). During February through June, DWR reduces the ratio of water 7 exports to inflows to reduce potential impacts on migrating salmon and spawning delta smelt, 8 Sacramento splittail, and striped bass (Jassby et al. 1995). SWP facilities are operated to meet 9 numerous water quality objectives, such as the X2 location objective. X2 refers to the horizontal 10 distance from the Golden Gate up the axis of the Delta estuary to where tidally averaged near-11 bottom salinity concentration of 2 parts of salt in 1,000 parts of water occurs; the X2 standard was 12 established to improve shallow water estuarine habitat in the months of February through June and 13 relates to the extent of salinity movement into the Delta (Jassby et al. 1995). The location of X2 is 14 important to both aquatic life and water supply beneficial uses. Chapter 5, Water Supply, describes 15 the multiple water supply, flood control, and water quality targets that are used for SWP facilities 16 management and operations.

### 17 Central Valley Project

The CVP annually delivers approximately 7 MAF of water for agricultural, urban, and wildlife use
 and is the largest water storage and delivery system in California (Bureau of Reclamation 2009a;
 CALFED Bay-Delta Program 2000). The CVP system consists of 20 dams and reservoirs, 11

hydropower plants, 500 miles of major canals, and additional related facilities (Bureau of
 Reclamation 2009a).

23 Transfer of water through the CVP system and the Delta begins with the release of water from 24 reservoirs located on the Trinity, Sacramento, American, and Stanislaus Rivers (Bureau of 25 Reclamation 2009a) Water released from Trinity and Shasta Dams flows into Keswick Reservoir and 26 then is released into the Sacramento River from Keswick Dam at River Mile 303. A portion of the 27 river's flow is diverted into the Tehama-Colusa and Corning Canals to irrigate the western side of the 28 Sacramento Valley (Water Education Foundation 2002). The remainder of the Trinity and Shasta 29 releases continue flowing south in the Sacramento River, combining with CVP releases from Folsom and Nimbus Dams at the confluence of the Sacramento and American Rivers and, ultimately, flowing 30 31 to the Delta in the vicinity of Freeport. The Stanislaus River releases of water from New Melones 32 Lake serve as a water source for CVP users in the Stanislaus River watershed and in the northern 33 San Joaquin Valley (Bureau of Reclamation 2009a).

34 In the Delta, the released water is used to meet D-1641 Delta outflow and water quality objectives 35 and to support export from the Delta at the Jones pumping plant into the Delta-Mendota Canal, 36 which conveys water south for agricultural uses in the San Joaquin Valley. Water transported in the 37 117-mile Delta-Mendota Canal can be used as an irrigation supply, a source of San Luis Reservoir 38 water, for managed wetland refuges, or as a replacement for upper San Joaquin River water used in 39 the Friant-Kern and Madera Canal systems (Bureau of Reclamation 2009a). The San Luis Reservoir 40 is an off stream storage reservoir that is used by both SWP and CVP to provide water to Central Valley and Bay Area users (Bureau of Reclamation 2009b). The Friant-Kern and Madera Canal 41 42 systems originate at Friant Dam and transport upper San Joaquin River water approximately 152 43 miles south to Bakersfield and approximately 36 miles to the north, respectively (Water Education 44 Foundation 2002). Additionally, CVP's Contra Costa Canal conveys Delta water from Rock Slough.

- CCWD's Los Vaqueros Pipeline diverts water from Old River to the west to meet potable demands of
   Bay Area users served by CCWD (Bureau of Reclamation 2009a).
- The Bureau of Reclamation (Reclamation) operates the CVP to meet the following objectives(Bureau of Reclamation 2009a).
- 5 Regulate rivers and improve flood management and navigation.
- Provide water for irrigation and domestic use.
- 7 Generate power.
- 8 Provide recreation opportunities.
- 9 Protect fish and wildlife.
- 10 Improve water quality.

Reclamation's operation of the CVP facilities changes seasonally based on varying management objectives. During the winter and early spring months when flood management is a priority, CVP reservoirs are operated to store winter runoff (Water Education Foundation 2002). Releases during May through October are timed to meet a variety of water supply needs, manage water quality, and create available storage capacity for flood flows (Water Education Foundation 2002).

### 16 **Hydrodynamics in the Delta**

Delta hydrodynamics are a product of a complex interaction of tributary inflows, tides, in-Delta
diversions, and SWP and CVP operations, including conveyance, pumping plants, and operations of
channel barriers and gates designed to direct tributary inflows to certain regions of the Delta. Each
region is affected differently by these variables, and the nature of the effect varies daily, seasonally,
and from year to year, depending on the magnitude of inflows, the tidal cycle, and the extent of
pumping at the SWP and CVP pumping plants.

- For example, the SWP and CVP pumping plants can affect the direction of flow of water in the Delta channels, particularly during periods of low water flow and high export quantities. Normally, net flows in the Delta travel toward Suisun and San Francisco Bays. However, SWP and CVP pumping can cause the net flows within the interior south Delta to reverse, which causes more saline water to move farther inland (Bureau of Reclamation 2009a).
- The Delta Cross Channel is a controlled diversion channel that transports Sacramento River water to Snodgrass Slough and then to the Mokelumne River, where it flows into the central and south Delta. Opening the Delta Cross Channel's gates generally can reduce salinity in some channels of the central and southern Delta, particularly during the summer months, through the transport of relatively low calinity Sacramenta Diver water into the Delta (Dwnaw of Bealematica 2000a)
- 32 relatively low-salinity Sacramento River water into the Delta (Bureau of Reclamation 2009a).
- Flow in the Delta channels can change direction as a result of tidal exchange, ebbing and flooding with the two tides per day, which is a major factor of Delta hydrodynamics. The daily, seasonal, and year-to-year differences in source water contributions to various locations throughout the Delta affect the water quality in the Delta, particularly with regard to salinity. Figure 8-4 and Figure 8-5 show the variations in maximum intrusion of chloride into the Delta since 1921, which demonstrate
- that variability and intrusion distance generally have been reduced following construction of the
- 39 major storage reservoirs and implementation of Delta water management facilities and operations.

### 1 8.1.1.4 Primary Factors Affecting Water Quality

Primary factors affecting water quality in the study area include patterns of land use in the upstream
watersheds and the Delta; SWP and CVP operations; and in-Delta/upstream activities and sources of
pollutants. Point and nonpoint pollutant sources include historical and recent drainage from
inactive and abandoned mines and related debris/sediment, industrial and municipal WWTP
discharges, agricultural drainage, urban storm water runoff, atmospheric deposition, recreational
uses, and metabolic waste (e.g., pathogens) from wildlife.

Figure 8-6 shows land uses and major point sources (consisting primarily of municipal WWTPs) and
nonpoint sources (e.g., urban storm water runoff) of pollutants. Natural erosion and in stream
sediments, atmospheric deposition, and geothermal inputs (CALFED Bay-Delta Program 2000) also
affect Delta water quality. The magnitude of the effect of each of these sources is correlated with the
relative contribution from each source and can differ, for different constituents or with conditions
(e.g., hydrologic and climatic), during different times of a given year. The principal contaminants and
conditions affecting water quality in the Delta are as follows (CALFED Bay-Delta Program 2000).

- Historical drainage and sediment discharged from upstream mining operations in the late 1800s
   and early 1900s has contributed metals, such as cadmium, copper, and mercury.
- Storm water runoff can contribute metals, sediment, pathogens, organic carbon, nutrients,
   pesticides, dissolved solids (salts), petroleum products, oil and grease, and other chemical
   residues.
- Wastewater discharges from treatment plants can contribute salts, metals, trace organics,
   nutrients, pathogens, pesticides, organic carbon, personal care products, pharmaceuticals, and
   oil and grease.
- Agricultural irrigation return flows and nonpoint discharges can contribute salts (including bromide), organic carbon, nutrients, pesticides, pathogens, and sediment.
- Large dairies and feedlots can contribute nutrients, organic carbon, pathogenic organisms,
   hormones, and veterinary pharmaceuticals/antibiotics.
- Water-based recreational activities (such as boating) can contribute hydrocarbon compounds, nutrients, and pathogens.
- Atmospheric deposition can contribute metals, nutrients, pesticides, and other synthetic organic
   chemicals and may lower pH.
- Seawater intrusion can contribute salts, including bromide, which affect total dissolved solids
   (TDS) concentrations and can contribute to formation of unwanted chemical disinfection by products (DBPs) in treated drinking water. Additionally, seawater can contribute sulfate, which
   can influence the methylation of mercury.
- Selenium can originate from the Sacramento River and San Joaquin River. Major sources of
   selenium include irrigation drainage from agricultural lands of the western San Joaquin Valley.
   Refinery wastewater discharges in North San Francisco Bay also serve as a source of selenium in
   the Delta.
- Organic loading from the San Joaquin River can contribute to low DO conditions in the Delta.
- Both variations in watershed hydrology and SWP and CVP operations affect the variability of water
   quality in the study area; also both SWP/CVP and non-SWP/CVP water diversions reduce the

- 1 amount of water available for dilution and assimilation of contaminant inputs and hydrodynamic
- 2 conditions associated with channel flows and tidal action in the Delta. Water quality can vary
- 3 seasonally in response to winter-spring runoff and summer-fall lower-flow periods or seasonal
- 4 agricultural practices and cropping; water quality also can vary from year to year as a result of
- 5 precipitation and snowpack levels in the upper watersheds and the resulting releases from
- 6 upstream reservoirs for water supply, flood management, and environmental obligations (e.g., fish
- 7 flows, Delta water quality objective compliance), operations of the Delta Cross Channel, and
- 8 seasonal and annual variations in SWP and CVP pumping rates.

### 9 8.1.1.5 Beneficial Uses

10 Beneficial uses are designated for specific water bodies, either as existing or potential, by each 11 Regional Water Board in their respective WQCPs or Basin Plans. Water bodies in the study area are 12 used for many purposes as evidenced by the number of beneficial uses shown in Table 8-1. For 13 water bodies where beneficial uses have not been identified specifically in a Basin Plan, the *tributary* 14 rule allows a Regional Water Board to apply the designated beneficial uses that exist in the nearest 15 downstream tributary. Established in the 1978 WQCP for the San Francisco Bay/Sacramento-San 16 Joaquin Delta estuary (Bay-Delta WQCP), designated beneficial uses of Delta water remain 17 unchanged in the 1991, 1996, and 2006 WQCPs. Additionally, the individual Basin Plans for the San 18 Francisco Bay Regional Water Quality Control Board (San Francisco Bay Water Board) and Central 19 Valley Regional Water Quality Control Board (Central Valley Water Board) identify beneficial uses of 20 the Delta areas within their jurisdictions.

Name <sup>a</sup>	Abbreviation <sup>a</sup>	Beneficial Uses <sup>a</sup>
<b>Designated Beneficia</b>	al Uses Common	to Inland Waters in All Basin Plans and the Delta
Municipal and Domestic Supply	MUN	Uses of water for community, military, or individual water supply systems including drinking water supply
Agricultural Supply	AGR	Uses of water for farming, horticulture, or ranching including irrigation (including leaching of salts), stock watering, or support of vegetation for range grazing
Industrial Service Supply	IND	Uses of water for industrial activities that do not depend primarily on water quality, including mining, cooling water supply, hydraulic conveyance, gravel washing, fire protection, and oil well repressurization
Industrial Process Supply	PRO	Uses of water for industrial activities that depend primarily on water quality
Groundwater Recharge	GWR	Uses of water for natural or artificial recharge of groundwater for purposes of future extraction, maintenance of water quality, or halting of saltwater intrusion into freshwater aquifers
Navigation	NAV	Uses of water for shipping, travel, or other transportation by private, military, or commercial vessels
Water Contact Recreation	REC-1	Uses of water for recreational activities involving body contact with water where ingestion of water is reasonably possible, including swimming, wading, water-skiing, skin and scuba diving, surfing, white-water activities, fishing, and use of natural hot springs

#### 21 Table 8-1. Designated Beneficial Uses for Water Bodies in the Study Area

Name <sup>a</sup>	Abbreviation <sup>a</sup>	Beneficial Uses <sup>a</sup>
Non-Contact Water Recreation	REC-2	Uses of water for recreational activities involving proximity to water but where there is generally no body contact with water or any likelihood of ingestion of water, including picnicking, sunbathing, hiking, beachcombing, camping, boating, tide pool and marine life study, hunting, sightseeing, and aesthetic enjoyment in conjunction with the above activities
Commercial and Sport Fishing	СОММ	Uses of water for commercial or recreational collection of fish, shellfish, or other organisms, including uses involving organisms intended for human consumption or bait purposes
Warm Freshwater Habitat	WARM	Uses of water that support warm water ecosystems, including preservation or enhancement of aquatic habitats, vegetation, fish, and wildlife, including invertebrates
Cold Freshwater Habitat	COLD	Uses of water that support cold water ecosystems, including preservation or enhancement of aquatic habitats, vegetation, fish, and wildlife, including invertebrates
Wildlife Habitat	WILD	Uses of water that support terrestrial or wetland ecosystems, including preservation and enhancement of terrestrial habitats or wetlands, vegetation, wildlife (e.g., mammals, birds, reptiles, amphibians, invertebrates), and wildlife water and food sources
Preservation of Biological Habitats of Special Significance	BIOL	Uses of water that support designated areas or habitats, such as established refuges, parks, sanctuaries, ecological reserves, or Areas of Special Biological Significance, where the preservation or enhancement of natural resources requires special protection
Rare, Threatened, or Endangered Species	RARE	Uses of water that support aquatic habitats necessary, at least in part, for the survival and successful maintenance of plant and animal species established under state or federal law as rare, threatened, or endangered
Migration of Aquatic Organisms	MIGR	Uses of water that support habitats necessary for migration and other temporary activities by aquatic organisms, such as anadromous fish
Spawning, Reproduction, and/or Early Development	SPWN	Uses of water that support high quality aquatic habitats suitable for reproduction and early development of fish
Shellfish Harvesting	SHELL	Uses of water that support habitats suitable for the collection of filter feeding shellfish (e.g., clams, oysters, mussels) for human consumption, commercial, or sport purposes
Additional Beneficial	Uses of the Delt	a
Estuarine Habitat	EST	Uses of water that support estuarine ecosystems, including preservation or enhancement of estuarine habitats, vegetation, fish, shellfish, and wildlife (e.g., estuarine mammals, waterfowl, shorebirds)
Additional Beneficial	Uses of Inland V	Naters (not common to all Basin Plans)
Freshwater Replenishment <sup>b</sup>	FRSH	Uses of water for natural or artificial maintenance of surface water quantity or quality
Hydropower Generation <sup>c</sup>	POW	Uses of water for hydropower generation
Aquaculture <sup>c</sup>	AQUA	Uses of water for aquaculture or mariculture operations, including propagation, cultivation, maintenance, and harvesting of aquatic plants and animals for human consumption or bait purposes
Inland Saline Water Habitat <sup>d</sup>	SAL	Uses of water that support inland saline water ecosystems, including preservation or enhancement of aquatic saline habitats, vegetation, fish, and wildlife, including invertebrates

Name <sup>a</sup>	Abbreviation <sup>a</sup>	Beneficial Uses <sup>a</sup>						
Limited Warm Freshwater Habitat <sup>e</sup>	LWRM	Waters that support warm water ecosystems that are severely limited in diversity and abundance as the result of concrete-lined watercourses and low, shallow dry weather flows, which result in extreme temperature, pH, and/or DO conditions; naturally reproducing finfish populations are not expected to occur in LWRM waters						
<ul> <li>Sources: Central Coast Regional Water Quality Control Board 2011; Central Valley Regional Water Quality Control Board 2009a; Los Angeles Regional Water Quality Control Board 1994; Santa Ana Regional Water Quality Control Board 2008; San Diego Regional Water Quality Control Board 2007; San Francisco Bay Regional Water Quality Control Board 2007; State Water Resources Control Board 2006.</li> <li><sup>a</sup> The names, abbreviations, and beneficial use descriptions are not identical in each Basin Plan.</li> <li><sup>b</sup> Potential beneficial use identified in Sacramento–San Joaquin, San Francisco Bay, Central Coast, Los Angeles, and San Diego Basin Plans.</li> </ul>								
<ul> <li><sup>c</sup> Potential beneficial Diego Basin Plans.</li> </ul>	use identified in S	acramento–San Joaquin, Central Coast, Los Angeles, Santa Ana, and San						
<ul> <li><sup>d</sup> Potential beneficial use identified in Central Coast, Los Angeles, and San Diego Basin Plans.</li> <li><sup>e</sup> Potential beneficial use identified in Santa Ana Basin Plan only</li> </ul>								
There are several applicable to sur	l additional ben face waters othe	eficial uses in the Central Valley Water Board Basin Plan that are or than the Delta in the Sacramento River basin and south of the						

contractors that lie within the jurisdictions of the Central Coast, Los Angeles, Santa Ana, and San
Diego Regional Water Boards, which address several other beneficial uses that are unique to those

7 geographic regions.

1

2 3 4

### 8 8.1.1.6 Water Quality Objectives and Criteria

9 It is important to define the terms standards, numerical and narrative Basin Plan water quality 10 objectives, CTR criteria, and U.S. Environmental Protection Agency (USEPA) recommended criteria as 11 they relate to the assessment of water quality. As defined by USEPA, water quality standards consist 12 of: 1) the designated beneficial uses of a water segment; 2) the water quality criteria (referred to as 13 objectives by the state) necessary to support those uses; and 3) an antidegradation policy that 14 protects existing uses and high water quality. Each Regional Water Board's Basin Plan identifies 15 numeric and narrative water quality objectives, together with the beneficial uses assigned to water 16 bodies and the state antidegradation policy. By definition, Basin Plan objectives have gone through 17 the standard-setting process, which includes public participation, consideration of economics, 18 environmental review, and state and federal agency review and approval. Consequently, Basin Plan 19 objectives are legally applicable and enforceable. In addition, the Water Quality Control Plan for the 20 San Francisco Bay/Sacramento-San Joaquin Delta Estuary (Bay-Delta WQCP) (State Water Resources 21 Control Board 2006) identifies beneficial uses of water in the Delta to be protected, water quality 22 objectives for the reasonable protection of beneficial uses, and an implementation program to 23 achieve the water quality objectives. The CTR criteria were established through the USEPA-led 24 water quality standard-setting process. Hence, the CTR criteria, together with the beneficial uses 25 assigned to water bodies and the state antidegradation policy, constitute additional water quality 26 standards for the regions (beyond those specified in the Basin Plans). Finally, USEPA periodically 27 recommends ambient water quality criteria to states for their consideration in adopting state 28 standards. As stated by USEPA, the USEPA recommended criteria (also referred to as 304[a][1] 29 criteria) "...are not regulations, and do not impose legally binding requirements on EPA, States, 30 tribes or the public." Therefore, USEPA-recommended criteria and other nonenforceable guidance

- values are referred to as *advisory* when discussed in this chapter in order to distinguish them from
   adopted objectives and criteria.
- Applicable ambient surface water quality criteria and objectives for the study area are contained in
  the following sources.
- 5 CTR (criteria applicable to all surface waters in California).
- 2006 Bay-Delta WQCP (or the 1995 Bay-Delta WQCP)(objectives applicable to the Delta only, regulated through water rights conditions by the State Water Resources Control Board [State Water Board]).
- Central Valley Water Board and San Francisco Bay Water Board Basin Plans (objectives applicable to the Delta and other surface waters in the study area, regulated through point and nonpoint source controls).
- Basin Plans for the Central Coast, Los Angeles, Santa Ana, and San Diego Regional Water Boards
   (applicable to surface waters in the south-of-Delta areas served by SWP exports).
- 14 State objectives can be narrative or numeric. A narrative objective establishes a desired level of 15 protection or describes a favorable condition to be achieved rather than defining a specific numerical 16 concentration. An example of a narrative objective is "Waters shall not contain chemical constituents 17 in concentrations that adversely affect beneficial uses." A numeric objective defines a concentration 18 that must not be exceeded for a parameter (e.g., 10 milligrams per liter [mg/L]). Along with the 19 concentration value, numerical water quality objectives also typically specify an averaging period to 20 which the concentration value applies to protect the beneficial use of interest. Averaging periods 21 typically depend on the sensitivity of the use, such as a 1-hour averaging period for objectives 22 designed to prevent acute toxicity in aquatic life, to longer averaging periods (e.g., 30-day, annual 23 average) for less-sensitive effects (e.g., human health effects, industrial uses, agricultural crop 24 production). The value of some numerical water quality objectives (primarily for aquatic life) 25 depends on the prevailing ambient freshwater and saltwater salinity conditions. With regard to these objectives, the salinity conditions across the large majority of the Delta are sufficiently low 26 27 that the Delta channels are subject to the freshwater regulatory water quality criteria/objectives. 28 However, tidal influence and associated saltwater intrusion can result in salinity concentrations in 29 areas of the west Delta that require regulation with saltwater criteria/objectives. Salinity standards 30 themselves are discussed in the section below on the Bay-Delta WQCP. Appendix 8A, Water Quality 31 *Criteria and Objectives*, summarizes the specific water quality criteria/objectives that apply to the 32 Delta.

### 33 California Toxics Rule

34 CTR criteria are established only for aquatic life and human health protection. CTR criteria for 35 aquatic life protection for some constituents (most metals, cyanide, various organic compounds) are 36 specified for freshwater and saltwater conditions. The CTR states that the salinity characteristics 37 (freshwater versus saltwater) of the receiving water must be considered in determining the 38 applicable criteria. Freshwater criteria apply to waters with salinity equal to or less than 1 ppt at 39 least 95% of the time. Saltwater criteria apply to waters with salinity equal to or greater than 10 ppt 40 at least 95% of the time. For waters with salinity between these two categories, or tidally influenced 41 freshwaters that support estuarine beneficial uses, the applicable criteria are the lower of the 42 freshwater or saltwater values for each substance. CTR criteria for the protection of human health 43 are specified that apply to any receiving water where human consumption of water and/or

- 1 organisms occurs. Refer to Section 8.2, *Regulatory Setting*, for additional detail about the CTR and
- 2 other applicable water quality regulations. Appendix 8A, *Water Quality Criteria and Objectives*,
- 3 provides the applicable CTR criteria specified for aquatic life protection and human health
- 4 protection.

## Water Quality Control Plan for the San Francisco Bay/Sacramento–San Joaquin Delta Estuary

- 7 The Bay-Delta WQCP (State Water Resources Control Board 2006) identifies the beneficial uses of 8 the Bay–Delta to be protected, the water quality objectives for reasonable protection of beneficial 9 uses, and a program of implementation for achieving the water quality objectives. Unless otherwise 10 indicated, water quality objectives cited for a general area, such as for the south Delta, are applicable 11 for all locations in that general area, and specific compliance locations are used to determine 12 compliance with the cited objectives within the area. Numeric objectives for chloride are included 13 for the protection of municipal and industrial water supply beneficial uses. Objectives for EC) are 14 included for multiple western, interior, and south Delta compliance locations for the protection of 15 agricultural supply beneficial uses. Salinity objectives also are specified for fish and wildlife 16 protection in the form of EC objectives for eastern and western locations in Suisun Marsh, a 17 narrative salinity objective for brackish tidal marshes of Suisun Bay, and the X2 standard that 18 regulates the location and number of days of allowable encroachment into the west Delta of salinity 19 exceeding 2 ppt. In general, the chloride and EC objectives (and Delta inflow/outflow operational 20 objectives) vary depending on the month of the year and the water-year type. EC and DO objectives 21 are included for the protection of fish and wildlife beneficial uses. Additionally, Delta inflow and 22 outflow operational objectives (Delta outflow, river flows, export limits, and Delta Cross Channel 23 gate operations) are specified for the protection of fish and wildlife beneficial uses. Compliance with 24 salinity objectives in particular is largely dependent on Delta inflows and outflows. The current 25 water quality objectives under this plan are included in Appendix 8A, Water Quality Criteria and 26 Objectives.
- 27 The State Water Board is now in the midst of a four-phased process of developing and implementing 28 updates to the Bay-Delta WQCP and flow objectives for priority tributaries to the Delta to protect 29 beneficial uses in the Bay-Delta watershed. Phase 1 of this work involves updating San Joaquin River 30 flow and southern Delta water quality requirements included in the Bay-Delta WQCP. Phase 2 31 involves other comprehensive changes to the Bay-Delta WQCP to protect beneficial uses not 32 addressed in Phase 1. Phase 3 involves changes to water rights and other measures to implement 33 the changes to the Bay-Delta WQCP from Phases 1 and 2. Phase 4 involves developing and 34 implementing flow objectives for priority Delta tributaries outside of the Bay-Delta WQCP updates 35 (State Water Resources Control Board 2013).

### 36 Water Quality Control Plan for the Sacramento and San Joaquin River Basins

37 The Basin Plan for the Sacramento and San Joaquin Rivers defines the beneficial uses, water quality 38 objectives, implementation programs, and surveillance and monitoring programs for waters of the 39 Sacramento and San Joaquin River basins. The Basin Plan contains specific numeric water quality 40 objectives that are applicable to certain water bodies, or portions of water bodies. Numerical 41 objectives have been established for bacteria, DO, pH, pesticides, EC, TDS, temperature, turbidity, 42 and trace metals. The Basin Plan also contains narrative water quality objectives for certain 43 parameters that must be attained through pollutant control measures and watershed management. 44 Narrative water quality objectives also serve as the basis for the development of detailed numerical objectives. The narrative water quality objectives and numeric freshwater criteria/objectives
 adopted for the Delta are included in Appendix 8A, *Water Quality Criteria and Objectives* (Regions 2 and 5).

### 4 Water Quality Control Plan for San Francisco Bay

5 The Basin Plan for the San Francisco Bay basin (San Francisco Bay Water Board 2007) is similar to 6 the Basin Plan for the Central Valley and defines numerical and narrative water quality objectives 7 for San Francisco Bay (including San Pablo Bay) and portions of the west Delta. The designated 8 beneficial uses for the Delta are consistent with the Central Valley Basin Plan. This Basin Plan 9 contains both freshwater and saltwater criteria for several priority pollutant trace metals. 10 Freshwater objectives apply to waters lying outside the zone of tidal influence and having salinities 11 lower than 5 ppt at least 75% of the time. Saltwater objectives apply to waters with salinities greater 12 than 5 ppt at least 75% of the time. For waters with salinities between the two categories, or tidally 13 influenced freshwaters that support estuarine beneficial uses, the objectives are the lower of the 14 freshwater or saltwater objectives, based on ambient hardness, for each substance. Appendix 8A, 15 Water Quality Criteria and Objectives, provides the numeric freshwater and saltwater objectives 16 adopted for the Delta.

## Water Quality Control Plans Applicable to the State Water Project South-of-Delta Service Area

19 The Basin Plans for the Central Coast, Los Angeles, Santa Ana, and San Diego Regional Water Boards 20 similarly define beneficial uses and numeric and narrative water quality objectives for inland and coastal waters and other water bodies in the service areas of SWP contractors that use water from 21 22 the California Aqueduct and are located generally south of the Central Valley and in the central and 23 southern California coastal counties. In general, the narrative and numeric water quality objectives 24 for inland waters established in these Basin Plans are similar to the Central Valley and San Francisco 25 Bay Regions. However, because salinity is a primary water quality constituent of concern in the 26 inland and coastal counties of arid southern California, the Basin Plans for these regions all contain 27 specific numeric water quality objectives for salinity constituents (e.g., TDS, hardness, sodium, 28 chloride, sulfate) for the protection of municipal/domestic and agricultural water supply beneficial uses. The established salinity-based objectives for specific water bodies in these Basin Plans can 29 30 vary based on specific base-level conditions.

### 31 Water Quality Control Plans Applicable to Suisun Marsh

32 Suisun Marsh is located at the northern edge of Suisun Bay, just west of the confluence of the 33 Sacramento and San Joaquin Rivers and is not within the statutory Delta. Suisun Marsh consists of 34 tidal wetlands, sloughs, managed diked wetlands, managed seasonal wetlands, and upland 35 grasslands. The marsh contains approximately 59,000 acres of marsh, managed wetlands, and 36 adjacent grasslands, plus 30,000 acres of open-water areas. Most of the managed wetlands are 37 within levee systems with a majority owned by private duck hunting clubs. About 14,000 acres are 38 state-owned and managed by the California Department of Fish and Wildlife (CDFW), and about 39 1,400 acres on channel islands are federal lands. Elevation and salinity are the principal factors 40 controlling the distribution of tidal marsh plants in the marsh. Within the diked wetlands, water diversion and release operations are managed to maximize the production of aquatic vascular plants 41 42 that traditionally have been considered important for wintering waterfowl.

1 The regulatory framework for managing water quality conditions in Suisun Marsh began in the 2 1970s with the development of the Suisun Marsh Protection Plan by the Bay Conservation and 3 Development Commission and the adoption of salinity objectives for marsh channels in the 1978 4 Bay-Delta WOCP to protect the beneficial uses for fish and wildlife. The State Water Board water 5 rights decision D-1485, applicable to DWR and Reclamation for the management of SWP and CVP 6 operations, was adopted with provisions to meet the Suisun Marsh salinity objectives. DWR's 1984 7 Plan of Protection for Suisun Marsh was developed to meet the D-1485 requirements and outlined a 8 staged implementation for a combination of proposed physical salinity management initial facilities, 9 monitoring, a wetlands management program for marsh landowners, and supplemental releases of 10 water from SWP and CVP reservoirs. In 1987, federal and state agencies adopted the Suisun Marsh 11 Preservation Agreement (SMPA) to mitigate impacts on marsh salinity from the SWP, CVP, and other 12 upstream diversions. The SMPA identified the schedule for construction of large-scale facilities in 13 Suisun Marsh that would enable the salinity objectives to be met. The 1991 Bay-Delta WQCP 14 increased to seven the number of locations in the marsh where numerical salinity objectives were to 15 be met. The 1994 Principles of Agreement on Bay-Delta Standards (Bay-Delta Accord that formed 16 CALFED), the 1995 Bay-Delta WQCP, and the adoption of State Water Board water rights decision D-17 1641 in 1999 all resulted in refinements to the Suisun Marsh salinity standards, added narrative 18 salinity objectives for the tidal marshes of the surrounding Suisun Bay, and mandated the formation 19 of a Suisun Marsh Ecological Work Group that would provide recommendations for water quality 20 objectives to improve conditions for beneficial uses (wildlife habitat; rare, threatened and 21 endangered species; and estuarine habitat) and recommend future research and monitoring needs 22 for the marsh. Because evidence showed a potential for actions to meet the salinity objectives at two 23 compliance stations within the marsh might cause harm to the beneficial uses they were intended to 24 protect, the State Water Board in D-1641 did not require that DWR and Reclamation attain the 25 objectives at these stations. The salinity objectives for the marsh remained unchanged in the 2006 26 Bay-Delta WOCP, but it notes that salinity objectives will be finalized, including adoption of 27 numerical objectives for brackish marshes in Suisun Bay and other locations (if necessary), by 2015 28 and following development and implementation of a comprehensive Suisun Marsh Plan. Federal and 29 state agencies recently completed environmental compliance documentation for the Suisun Marsh 30 Plan (Bureau of Reclamation et al. 2011), which assesses a comprehensive 30-year plan designed to 31 address use of resources within about 52,000 acres of wetland and upland habitats in the marsh, 32 restoration of tidal wetlands, and the enhancement of managed wetlands and their functions.

33 The Suisun Marsh Salinity Control Gates (SMSCG) were constructed on Montezuma Slough near 34 Collinsville and began operating in late 1988. The gates are operated periodically from September to May to meet the salinity standards of the 1995 Bay-Delta WQCP and D-1641 requirements. The 35 36 SMSCG operation acts to restrict the inflow of high-salinity flood-tide water from Grizzly Bay into 37 the marsh but allow passage of freshwater ebb-tide flow from the mouth of the Delta. Operation of 38 the gates in this fashion lowers salinity in Suisun Marsh channels and results in a net movement of 39 water from east to west. When Delta outflow is low to moderate and the gates are not operating, net 40 movement of water is from west to east, resulting in higher-salinity water in Montezuma Slough. 41 Because the SMSCG operations have been more effective than anticipated, and as a result of 42 additional freshwater Delta outflows required by the 1995 Bay-Delta WQCP, other previously proposed large physical facilities to promote further salinity controls in the marsh have not been 43 44 implemented. The SMSCG are operated only as needed and generally do not operate from June 45 through August.

### 1 **Other Water Quality Plans**

The State Water Board has begun development of a statewide mercury regulatory program to
address reservoirs on the state's Section 303(d) list for mercury. The plans are at the scoping level
as of first quarter 2012.

In 2005, the State Water Board directed the San Francisco and Central Valley Water Board to
address the public health impacts of mercury in fish. In response, the Central Valley Basin Plan
requires all entities subject to controlling methylmercury in the Delta and Yolo Bypass to participate
in a program to reduce human exposure to mercury through eating fish. The Mercury Exposure
Reduction Program (MERP) was developed to meet this objective. The primary goals of the Delta
MERP are to increase understanding of contaminants in fish and reduce exposure to mercury among
people who eat fish from the Delta.

12 The Delta Regional Monitoring Program (RMP) is currently under development by the Central Valley 13 Water Board as of August 2013. The RMP was initiated by the Central Valley Water Board to 14 establish a system for coordinating among the many agencies and groups that monitor water 15 quality, flows, and ecological conditions in the Delta, whereby all data are synthesized and assessed 16 on a regular basis, with the primary goal of tracking and documenting the effectiveness of beneficial 17 use protection and restoration efforts through comprehensive monitoring of contaminants and

18 contaminant effects in the Delta.

### 19 California Drinking Water Standards Incorporated by Reference in Basin Plans

20 Both the Central Valley and San Francisco Bay Basin Plans incorporate by reference the California 21 Department of Public Health (DPH) numerical drinking water maximum contaminant levels (MCLs). 22 The incorporation of the MCLs, which apply to treated drinking water systems regulated by DPH, 23 makes the MCLs also applicable to ambient receiving water with respect to the regulatory programs 24 administered by the Regional Water Boards. DPH establishes state drinking water standards, 25 enforces both federal and state standards, administers water quality testing programs, and issues 26 permits for public water system operations. The drinking water regulations are found in Title 22 of 27 the California Code of Regulations (CCRs). The state drinking water standards consist of primary and 28 secondary MCLs. Primary MCLs are established for the protection of environmental health, and 29 secondary MCLs are established for constituents that affect the aesthetic quality of drinking water, 30 such as taste and odor. The incorporation by reference of the MCLs in Basin Plans is meant to 31 ensure, to the extent possible, that adequate source water quality is maintained to support the 32 domestic and municipal water supply beneficial use, particularly from constituents that WWTPs are 33 not typically designed to remove. The state primary and secondary MCLs applicable to the Central 34 Valley and San Francisco Bay Basin Plans are provided in Appendix 8A, Water Quality Criteria and

35 *Objectives*.

### 1 8.1.1.7 Water Quality Impairments

## Water Quality–Limited Water Bodies, Watershed Monitoring Programs, and Total Maximum Daily Loads

Constituents of concern in the study area have been identified through ongoing regulatory,
monitoring, and environmental planning processes. Important programs are CALFED, the Basin Plan
functions of the Central Valley and San Francisco Bay Water Boards, Bay-Delta planning functions of
the State Water Board, and the CWA Section 303(d) listing process for state water bodies that do not
meet applicable water quality objectives.

9 The CALFED Bay-Delta Program was established in 1995 to develop a long-term comprehensive
10 plan to restore ecological health and improve water management for beneficial uses of the Bay-Delta
11 System. Senate Bill 1653 established the California Bay-Delta Authority to act as the governance
12 structure, as of January 1, 2003, and is housed within the California Resources Agency.

13 Under CWA Section 303(d), states, territories, and authorized tribes are required to develop a 14 ranked list of water quality-limited segments of rivers and other water bodies under their 15 jurisdiction. Listed waters are those that do not meet water quality standards even after point 16 sources of pollution have installed the minimum required levels of pollution control technology. The 17 law requires that action plans, or TMDLs, be developed to monitor and improve water quality. TMDL 18 is defined as the sum of the individual waste load allocations from point sources, load allocations 19 from nonpoint sources and background loading, plus an appropriate margin of safety. A TMDL 20 defines the maximum amount of a pollutant that a water body can receive and still meet water 21 quality standards. TMDLs can lead to more stringent National Pollutant Discharge Elimination 22 System (NPDES) permits (CWA Section 402).

23 The State Water Board and USEPA have approved TMDLs for organic enrichment/low DO and 24 methylmercury in the Delta, and for salt and boron in the San Joaquin River at Vernalis. TMDLs for 25 other constituents remain under planning or development. Additionally, the San Francisco Bay 26 Water Board is currently developing a TMDL for Suisun Marsh to address impairment by 27 methylmercury, DO, and nutrient enrichment (San Francisco Bay Regional Water Quality Control 28 Board 2012). Although Suisun Marsh is not within the officially designated Delta, the mercury and 29 salinity impairments are primarily associated with loading from the Delta. Low DO is associated 30 with seasonal organic loading from wetland and water management systems within the marsh. The 31 salinity impairment was identified in the 1970s as an issue of changing marsh vegetation and 32 potential adverse effects on marsh vegetation that was important to ducks as feed. The SMSCG were 33 installed in Montezuma Slough in 1988 to provide the means to control salinity intrusions from 34 Suisun Bay during the periods of low Delta outflow.

The State Water Board compiled the 2010 Section 303(d) list of impaired waters based on recommendations from the Regional Water Boards and information solicited from the public (and other interested parties). In October 2011, USEPA gave final approval to the list. Table 8-2 lists the constituents identified in the Section 303(d) list for impaired Delta waters (State Water Resources Control Board 2011).

Pollutant/Stressor	Listing Region	Listed Source	Delta Location of Listing
Boron	Central Valley	Agriculture	Exp
Chlordane	Central Valley and San Francisco Bay	Agriculture, nonpoint source	N, W
Chloride	Central Valley	Source unknown	TomP
Chlorpyrifos	Central Valley	Agriculture, urban runoff/ storm sewers	N, S, E, W, NW, C, Exp, Stk, CalvR, Duck, Five, French, MokR, Morm, Mosh, OldR, Pix
Copper	Central Valley	Resource extraction	MokR
DDT	Central Valley and San Francisco Bay	Agriculture, nonpoint source	N, S, E, W, NW, C, Exp, Stk
Diazinon	Central Valley	Agriculture, urban runoff/storm sewers	N, S, E, W, NW, C, Exp, Stk, CalvR, Five, French, Mosh, Pix
Dieldrin	San Francisco Bay	Nonpoint source	N, W
Dioxin compounds	Central Valley and San Francisco Bay	Source unknown, atmospheric deposition	W, Stk
Disulfoton	Central Valley	Agriculture	Pix
E. coli	Central Valley	Source unknown	E, French, Pix
Invasive species	Central Valley and San Francisco Bay	Source unknown, ballast water	N, S, E, W, NW, C, Exp, Stk
Furan compounds	Central Valley and San Francisco Bay	Contaminated sediments, atmospheric deposition	Stk
Group A pesticides <sup>a</sup>	Central Valley	Agriculture	N, S, E, W, NW, C, Exp, Stk
Mercury	Central Valley and San Francisco Bay	Resource extraction, industrial- domestic wastewater, atmospheric deposition, nonpoint source	N, S, E, W, NW, C, Exp, Stk, CalvR, MokR, Mosh
Pathogens	Central Valley	Recreational and Tourism Activities (nonboating), Urban Runoff/Storm Sewers	Stk, CalvR, Five, Morm, Mosh, Walk
PCBs	Central Valley and San Francisco Bay	Source unknown	W, N, Stk
Unknown toxicity <sup>b</sup>	Central Valley	Source unknown	N, S, E, W, NW, C, Exp, Stk, French, MokR, Morm, Pix
EC	Central Valley	Agriculture	S, W, NW, Exp, Stk, OldR, TomP
Organic enrichment/ low D0	Central Valley	Municipal point sources, urban runoff/storm sewers	Stk, CalvR, Five, MidR, MokR, Morm, Mosh, OldR, Pix, TomP
Sediment toxicity	Central Valley	(Not specified)	French
Selenium	San Francisco Bay	Refineries, invasive species, natural sources	W
TDS	Central Valley		S, OldR
Zinc	Central Valley	Resource extraction	MokR

#### 1 Table 8-2. Clean Water Act Section 303(d) Listed Pollutants and Sources in the Delta

Source: State Water Resources Control Board 2011.

Notes: DDT = dichlorodiphenyltrichloroethane, PCB = polychlorinated biphenyls, EC = electrical conductivity, DO = dissolved oxygen, TDS = total dissolved solids.

Delta Locations: C = Central, E = East, Exp = export area, N = north, NW = northwest, S = south, Stk = Stockton Deep Water Ship Channel, W = west (includes Central Valley list and San Francisco Bay list for Bay-Delta category).

Specific Delta Waterways: CalvR = Calaveras River, Duck = Duck Slough, Five = Five Mile Slough, French = French Camp Slough, MidR = Middle River, MokR = Mokelumne River, Morm = Mormon Slough, Mosh = Mosher Slough, OldR = Old River, Pix = Pixley Slough, TomP = Tom Paine Slough, Walk = Walker Slough.

<sup>a</sup> Group A pesticides include aldrin, dieldrin, chlordane, endrin, heptachlor, heptachlor epoxide, benzene hexachloride (BHC; including lindane), endosulfan, and toxaphene.

<sup>b</sup> Toxicity is known to occur, but the constituent(s) causing toxicity is unknown.

- 1 There are several ongoing watershed-monitoring programs in the study area. These monitoring
- 2 programs are associated with Section 303(d) TMDL programs, the State Water Board Surface Water 2 Authing Manifester and an allowing other and the file of the second surface water and the blie (university)
- Ambient Monitoring Program, and numerous other efforts of local governments and public/private
   entities.

5 Section 303(d) requires that states evaluate and rank water quality impairments that cannot be 6 resolved through point source controls and, in accordance with the priority ranking, the TMDL for 7 those pollutants the USEPA identifies under Section 304(a)(2) as suitable for such calculation. The 8 TMDL must be established at a level necessary to implement the applicable water quality standards 9 with seasonal variations and a margin of safety that takes into account any lack of knowledge 10 concerning the relationship between effluent limitations and water quality. The TMDL is the amount 11 of loading that the water body can receive and still meet water quality standards. The TMDL must include an allocation of allowable loadings to point and nonpoint sources, with consideration of 12 13 background loadings. Table 8-3 summarizes the TMDLs that have been completed or are being 14 developed for Section 303(d) listed constituents in the Delta, and the portion of the study area in the 15 Sacramento and San Joaquin River basins (Central Valley Regional Water Quality Control Board 16 2009b).

## Table 8-3. Summary of Completed and Ongoing Total Maximum Daily Loads in the Bay-Delta and Sacramento and San Joaquin River Portions of the Study Area

Pollutant/Stressor	Water Bodies Addressed	TMDL Status						
Chlorpyrifos and diazinon	Sacramento County	TMDL report completed—September 2004						
	Urban Creeks	State-Federal approval—November 2004						
Chlorpyrifos and diazinon	Lower San Joaquin River	TMDL report completed—October 2005						
		State-Federal approval—December 2006						
Chlorpyrifos and diazinon	Sacramento and San Joaquin	TMDL report completed—June 2006						
	Rivers and Delta	State-Federal approval—October 2007						
Chlorpyrifos and diazinon	Sacramento and Feather Rivers	TMDL report completed—May 2007						
		State-Federal approval—August 2008						
Chlorpyrifos and diazinon	Lower San Joaquin River	TMDL report completed—October 2005						
		State-Federal approval—December 2006						
DO	Stockton Deep Water Ship	TMDL report completed—February 2005						
	Channel	State-Federal approval—January 2007						
Mercury/methylmercury	Delta	TMDL report completed—April 2010						
Mercury/methylmercury	Reservoirs	Ongoing						
Pathogens	Tributaries affected by city of	Ongoing						
	Stockton urban runoff							
Pesticides	Basin-wide	Ongoing						
Organochlorine pesticides	Specific Sacramento and San	Ongoing						
	Joaquin River tributaries; Delta							
Salt and Boron	San Joaquin River at Vernalis	TMDL report completed—October 2005						
		State-Federal approval—February 2007						
Selenium	San Joaquin River at Vernalis	TMDL report completed—August 2001						
		State-Federal approval—March 2002						
Source: Central Valley Regional Water Quality Control Board 2009b.								
Notes: DO = dissolved oxyger	n; TMDL = Total Maximum Daily Load	1.						

19

1Table 8-4 summarizes only the total number of Section 303(d) listed water bodies in the regions of2the Central Coast, Los Angeles, Santa Ana, and San Diego Regional Water Boards where SWP south-3of-Delta exports are conveyed. This information is presented at a lesser level of detail than for the4Delta and Sacramento-San Joaquin regions because the effects of storage and conveyance of Delta5export water in the southern SWP service areas to the large majority of these listed water bodies are6only indirect or nonexistent. Moreover, not all of the Section 303(d)-listed water bodies in these7regions necessarily occur in the SWP service areas because the SWP service areas do not cover the

8 entire regions.

	Regional Water Board											
Pollutant	San Francisco	Central Coast	Los Angeles	Santa Ana	San Diego							
Hydromodification			10									
Mercury	36	6	11	2	2							
Other metals	27	44	142	24	159							
Miscellaneous	17	147	52	11	36							
Nuisance		3	27		14							
Nutrients	15	321	183	29	179							
Other inorganics	2		39		14							
Other organics	64	11	102	10	18							
Pathogens	32	451	171	44	324							
Pesticides	95	142	187	16	32							
Salinity	1	194	72	2	46							
Sediment	10	168	23	10	20							
Toxicity	7	105	49	8	109							
Trash	27		87		7							

#### 9 Table 8-4. Clean Water Act Section 303(d) Listed Water Bodies in Regions of the Study Area Served 10 by SWP South-of-Delta Exports

11

### 12 8.1.1.8 Water Quality Constituents of Concern

Constituents that are of concern in the study area are those that, at elevated concentrations, have
the potential to adversely affect or impair one or more beneficial uses (Table 8-1), such as the
constituents identified from the Section 303(d) listing process described above (Tables 8-2 and 8-4).

Salinity is an important parameter of concern for the Delta that reflects the total ionic content of the
water, ranging from very low levels deemed freshwater to the high salinity content of seawater.
Chloride, bromide, and boron are specific ions that contribute to overall salinity and are constituents

- 19 of concern. Salinity can affect multiple beneficial uses, including defining the types and distribution
- 20 of aquatic organisms that are adapted to freshwater versus brackish, or saline, water conditions in
- the Delta.
- 22 Other constituents of concern for the Delta in particular are of importance to municipal water
- suppliers, including organic carbon (total and dissolved) and bromide, which are precursors for the
- formation of DBPs such as trihalomethanes (THMs), haloacetic acids (HAAs), bromate, chlorite, and
- 25 nitrosamines at treated drinking water treatment processes. The DBPs mentioned are of concern

- 1 because they are known or suspected human carcinogens when consumed at elevated
- concentrations over many years. Pathogens are of importance to municipal water suppliers as well
   as recreational uses.
- 4 In addition, elevated nutrient concentrations can affect municipal water suppliers that store
- 5 diverted Delta water in reservoirs. Elevated nutrient levels contribute to algae growth and affect the
- 6 taste and odor of treated water, filter clogging at WWTPs, and increased levels of organic carbon.
- 7 Increased salinity concentrations also can alter the taste of finished drinking water.
- 8 Constituents of concern to agricultural users in the study area include boron and salinity. Many
   9 crops are sensitive to these constituents, which can affect their yield.
- Numerous constituents, including temperature, turbidity and suspended sediment, DO, pesticides,
   herbicides, nutrients, and trace metals, can cause adverse effects on aquatic life in the study area.
   Trace metals, pesticides, and herbicides can be toxic to aquatic life at relatively low concentrations.
- 13 Temperature and DO are of concern because the Delta serves as a migration and rearing corridor for
- 14 anadromous salmonids, which are sensitive to these parameters. Because the primary concern of
- 15 water temperature is effects on fish and aquatic organisms, temperature is addressed in Chapter 11,
- 16 *Fish and Aquatic Resources.* Excess nutrients can cause blooms of nuisance algae and aquatic
- 17 vegetation, and their decay can result in depleted DO.
- Finally, an emerging class of constituents of concern is endocrine-disrupting compounds (EDCs),
  pharmaceutical and personal care products (PPCPs), and nitrosamines. EDCs and PPCPs are thought
  to have potential to cause adverse effects on aquatic resources, and their potential presence in
  drinking water supplies has received significant attention (World Health Organization 2002; U.S.
  Geological Survey 2002). Nitrosamines have long been suspected carcinogens, but their more recent
  discovery as a DBP, along with lower detection limits for the analytical methods used to measure
  them, has spurred more attention in recent years.
- 25 As noted in Table 8-2, the entire Delta is identified on the Section 303(d) list as impaired by unknown toxicity. Aquatic toxicity refers to the mortality of aquatic organisms or sublethal (e.g., 26 27 growth, reproductive success) effects. Aquatic toxicity can be caused by any number of individual 28 constituents of concern, or through additive and synergistic effects attributable to the presence of 29 multiple toxicants. No TMDLs have been developed for the Delta to address the sources of toxicity, 30 identify alternatives to reduce toxicity, or identify the allocation of the allowable loading of 31 constituents that would result in achieving the Basin Plan narrative toxicity objective that forms the 32 basis for the Section 303(d) listing. Because unknown toxicity is a primary concern for fish and 33 other aquatic organisms, Chapter 11, *Fish and Aquatic Resources*, addresses the subject in detail.
- 34 In light of these issues, the constituents of concern identified in Table 8-5 are addressed in detail for 35 the purposes of characterizing existing water quality in the study area (Section 8.1.3, Existing 36 *Surface Water Quality*) and to support the water quality impact assessments. Table 8-5 also relates 37 the constituents of concern to the various receptors in the study area that could be adversely 38 affected by their concentrations. For purposes of this characterization, the receptors are categorized 39 by the designated beneficial uses specified in the Bay-Delta WOCP. The constituent-specific sections 40 described subsequently (Section 8.1.3) characterize the potential effects on beneficial uses and 41 various receptors, including known information regarding specific locations in the Delta most 42 affected by the constituents.

# 8.1.2 Selection of Monitoring Locations for Characterization of Water Quality

### 3 8.1.2.1 Water Quality Monitoring Programs and Sources of Data

4 In compiling water quality data for the constituents of concern (Table 8-5), data sets from the 5 following monitoring programs/entities were obtained through the Bay-Delta and Tributaries 6 Project (BDAT) database for the period from 1990 through 2009 (Bay Delta and Tributaries Project 7 2009). This effort began in early 2010, when data more recent than 2009 were not available. 8 Revision of the data summarized below to account for more recent monitoring data was not 9 considered necessary because there was no reason to expect that water quality conditions as 10 represented by these monitoring databases would be substantially changed relative to the data 11 already collected. Also, any differences would not be of a magnitude that would alter the nature of 12 the characterization or the assessment in any substantial way.

- California National Water Information System Water Quality Data (U.S. Geological Survey
   [USGS]).
- Environmental Monitoring Program (DWR) (continuous and discrete data).
- Municipal Water Quality Investigations Program data (DWR).
- Surface Water Ambient Monitoring Program (State Water Resources Control Board and Regional Water Boards).
- 19BDAT contains environmental data concerning the Bay-Delta and provides public access to those20data. More than 50 organizations voluntarily contribute biological, water quality, meteorological,21and other data to this database. In the event the monitoring programs listed above, as accessed22through BDAT, did not provide data for all the constituents of interest, additional data were23obtained from one or more of the following monitoring programs/databases to provide a more24comprehensive characterization of Delta water quality.
- California Data Exchange Center (DWR).
- Interagency Ecological Program (multiagency).
- National Water Information System (USGS).
- San Francisco Estuary Institute ([SFEI] multi-agency in Bay Area).
- Sacramento River Coordinated Monitoring Program (Sacramento Stormwater Quality
   Partnership and the Sacramento Regional County Sanitation District (SRCSD)).
- Sacramento River Watershed Program (nonprofit 501[c][3] organization).
- Water Data Library (DWR).

### 1 8.1.2.2 Surface Water Quality Monitoring Locations

2 Based on data availability, data continuity, and geographic location, a total of 20 water quality 3 monitoring stations were selected to characterize the water quality conditions in the study area 4 (Figure 8-7). Because of the complexity of the Delta environment, a detailed characterization of 5 water quality was necessary for the statutory Delta to represent the effects of water quality on the 6 broad beneficial use categories (e.g., agriculture, aquatic life, recreation) and more specific issues 7 such as major water diversion locations. For example, major water diversions include CCWD's three 8 intakes at Rock Slough, Old River, and Victoria Canal; the North Bay Aqueduct; Jones and Banks 9 pumping plants; seasonal Antioch and Mallard Slough diversions; and the City of Stockton's new 10 diversion from the central Delta. The following section provides a brief illustration of how the data 11 from these stations were used to represent various parts of the study area. Table 8-6 presents the 12 specific reasons for selecting these locations and describes the spatial area of the study area for 13 which specific stations provide adequate representation.

### 14 North of Delta

15 The hydrology north of the Delta is dominated by three major rivers—the Sacramento, Feather, and 16 American. To characterize the water quality for the area north of the Delta, it is important to review 17 the water quality entering these three rivers from their major reservoirs (Shasta Lake, Lake Oroville, 18 and Folsom Lake, respectively). For the purpose of this assessment, the water quality of the area 19 north of the Delta is represented by locations downstream of these three lakes, as well as a 20 monitoring location at the Sacramento River at Verona (immediately downstream of the confluence 21 of the Feather and Sacramento Rivers, representing the water quality of the combined flow after 22 mixing) Figure 8-7 shows the selected locations.

- Sacramento River at Keswick.
- Feather River at Oroville.
- American River at the E. A. Fairbairn Water Treatment Plant (WTP).
- Sacramento River at Verona.

Because organic carbon data were not monitored at the Verona location, data from a monitoring
location approximately 9 miles downstream of the Verona location (Sacramento River at Vietnam
Veterans Memorial Bridge [Interstate 5] [Veterans Bridge]) were reviewed and analyzed for organic
carbon. Water quality downstream of the confluence of American and Sacramento Rivers is
represented by the monitoring station at Hood, which is addressed in Section 8.1.2.3, *Delta Source Waters*.

### Table 8-5. Receptors Affected by Water Quality—Characterized by the Designated Beneficial Uses of the Study Area

		Municipal and	A · 1. 1	Industrial Recreation Shellfish Freshwater Habitat				t vi vi	<b>D</b> ( )	147:1 11:0	Endangered Species and			
Constituent	Replenishment	Groundwater Recharge	Agricultural	Process Supply	Contact	Non-Contact	and Aquaculture	Commercial/ Sport Fishing	Warm	Cold	Migration/	Estuarine Habitat	Habitat	Areas of Biological Significance
Physical Parameters							1	- <b>F</b>	-		-1- 0			- 0 - 11 - 11
Temperature		Х					Х	Х	Х	Х	Х	Х		Х
Turbidity/suspended solids	Х	Х		Х	Х	Х			Х	Х	Х	Х		Х
Inorganic parameters														
Salinity (EC/TDS)	Х	Х	Х	Х			Х	Х	Х	Х	Х	Х	Х	Х
Bromide	Х	Х												
Chloride	Х	Х	Х	Х			Х	Х	Х	Х	Х	Х	Х	Х
Boron	Х		Х											
Organic carbon	Х	Х												
Ammonia (nitrogen)		Х					Х	Х	Х	Х	Х	Х		Х
Other nutrients (nitrogen, phosphorus)	Х	Х					Х	Х	Х	Х	Х	Х	Х	Х
DO							Х	Х	Х	Х	Х	Х		Х
Trace Metals														
Mercury	Х	Х					Х	Х	Х	Х	Х	Х	Х	Х
Selenium	Х		Х						Х	Х	Х	Х	Х	Х
Others (e.g., copper, lead, zinc,)	Х	Х					Х	Х	Х	Х	Х	Х		Х
Other														
Pathogens	Х	Х			Х		Х	Х						
Pesticides and herbicides	Х	Х					Х	Х	Х	Х	Х	Х	Х	Х
Dioxins/furans and PCBs	Х	Х					Х	Х	Х	Х	Х	Х	Х	Х
Polycyclic aromatic hydrocarbons	Х	Х					Х	Х	Х	Х	Х	Х	Х	Х
Emerging pollutants (EDCs/PPCPs)	Х	Х					Х	Х	Х	Х	Х	Х	Х	Х
Applicable Basin Plan	N, S, Ext	D, N, S, Ext	D, N, S, Ext	D, N, S, Ext	D,	N, S, Ext	D, N, S, Ext	D, N, S, Ext	D, N	, S, Ext	D, N, S, Ext	D	D, N, S, Ex	t D, N, S, Ext
Notes: D – Delta			Applicat	le Basin Plans										
EDC = endocrine-disrupting compou	ind.		Delta: Ce	entral Valley a	nd San Fra	incisco Bay Wa	ter Boards							
Ext = export area.	-		Export A	rea: Central V	alley, San	Francisco Bay,	Central Coast, Sant	a Ana, and Los A	Angeles V	/ater Boar	ds			
N = north.			North: C	entral Valley V	Vater Boai	rd			-					
PCB = polychlorinated biphenyl.			South: C	entral Valley V	Vater Boar	rd								

PPCP = pharmaceutical and personal care product.

S = south.

8-31

Location	Data Sources	Justification for Selecting Location
North of Delta Locations		
Sacramento River at Keswick	DWR	Characterizes water quality in the area north of the Delta
Feather River at Oroville	DWR	Characterizes water quality in the area north of the Delta
American River at the E.A. Fairbairn Water Treatment Plant	DWR	Characterizes water quality in the area north of the Delta
Sacramento River at Verona	DWR	Characterizes water quality in the area north of the Delta
Delta Source Water Locations		
Sacramento River at Hood	BDAT, CDEC, MWQI	Characterizes water quality at the northern boundary of the Delta
San Joaquin River near Vernalis	BDAT, CDEC, MWQI	Characterizes water quality at the southern boundary of the Delta
Mokelumne River (South Fork) at Staten Island	BDAT, WDL	Characterizes EC from a major eastern Delta boundary river
Suisun Bay at Bulls Head Point near Martinez	BDAT	Characterizes water quality at the western export area of the Delta; represents saltwater intrusion into the Delta
Delta Interior		
San Joaquin River at Buckley Cove	BDAT	Represents effects of Stockton Deep Water Ship Channel in the eastern Delta near the city of Stockton
Franks Tract at Russo's Landing	BDAT	Characterizes water quality in a reclaimed area in the central portion of the Delta
Old River at Rancho del Rio	BDAT	Characterizes water quality in the central portion of the Delta
Major Outflows		
Sacramento River above Point Sacramento	BDAT, SFEI	Characterizes Sacramento River water quality prior to its confluence with the San Joaquin River; essentially the same location as the SFEI's BG20 station
San Joaquin River at Antioch Ship Channel	BDAT, SFEI	Characterizes San Joaquin River water quality prior to its confluence with the Sacramento River; essentially the same location as the SFEI's BG30 station
Sacramento River at Mallard Island	DWR, MWQI	Characterizes water quality at the western boundary of the Delta; essentially the same location as Sacramento River at Chipps Island
Major Diversions		
North Bay Aqueduct at Barker Slough Pumping Plant	CDEC, MWQI	Major municipal water supply intake in northwestern portion of the Delta
Contra Costa Pumping Plant No. 1	MWQI	Major municipal water supply intake in western portion of the Delta
Harvey O. Banks Pumping Plant	CDEC, MWQI	Major water supply intake; pumps SWP water into the California Aqueduct
C. W. "Bill" Jones Pumping Plant	BDAT, CDEC, MWQI	Major water supply intake; pumps CVP water into the Delta- Mendota Canal
South-of-Delta Locations		
California Aqueduct at Check 13	DWR	Characterizes water quality in the area south of the Delta
California Aqueduct at Check 29	DWR	Characterizes water quality in the area south of the Delta
Notes: BDAT = Bay Delta and Tributar Department of Water Resource Investigations; SFEI = San Fran	ries Project; CDI es; EC = electrica icisco Estuary Ii	EC = California Data Exchange Center; DWR = California al conductivity; MWQI = Municipal Water Quality nstitute; WDL = Water Data Library; WTP = water treatment

### 1 Table 8-6. Locations Selected to Represent Existing Water Quality in the Delta

plant.

### 1 8.1.2.3 Delta Source Waters

2 Water quality in the Delta at any given location and time is primarily the result of the sources of 3 water to that location (i.e., the percentage of the water at the site comprising water from the 4 Sacramento River, the San Joaquin River, eastside tributaries, Bay water, in-Delta runoff, and 5 agricultural return flows). Consequently, it is important to characterize the quality of the major 6 sources of water entering the Delta to determine how Delta water quality may change, as the source 7 fractions of water to various locations change with implementation of alternative activities. For the 8 purpose of this section, the water quality of the major Delta source waters will be represented by 9 the following locations.

- 10 Sacramento River at Hood.
- San Joaquin River at Vernalis.
- 12 Mokelumne River at Staten Island.
- 13 Bay water intrusion to Suisun Bay at Martinez.

Figure 8-7 shows the selected locations. It should be noted that the selected Sacramento, San
Joaquin, and Mokelumne Rivers monitoring stations are within the statutory Delta and can be
affected by tidal action, depending on the stream flow rates. Additionally, the Mokelumne River is
directly affected by the flow of Sacramento River water when the Delta Cross Channel is open.
However, these locations generally represent the water quality occurring at these perimeter
locations in the Delta.

### 20 Interior Delta and Outflow Locations

In addition to characterizing the quality of the major source water inputs to the Delta, a number of
 interior Delta locations were identified for characterizing existing interior Delta water quality. The
 locations chosen for this purpose were selected based on the following criteria.

- Availability of water quality data (locations used by the various water quality monitoring programs).
- Geographic location in the Delta, in an effort to have one or more stations in the northern,
   central, eastern, western, and southern portions of the Delta.
- Locations of the primary water supply intakes.
- Bay-Delta WQCP EC compliance locations.
- Other related considerations (e.g., locations of output nodes for Delta Simulation Model 2
   [DSM2], reasonable number of locations to support the water quality impact assessments).
- Based on the selection criteria listed above, 10 interior and outflow Delta locations were chosen
   (Figure 8-7) to characterize existing water quality in the Delta and to support the water quality
   impact assessments.

### 35 South of the Delta

- 36 The system south of the Delta is influenced primarily by the numerous dams and reservoirs and
- 37 hundreds of miles of canal that constitute the SWP and CVP (described previously). The SWP and
- 38 CVP serve as a major source of municipal water supply for Central Coast, San Joaquin Valley, and

- southern California water contractors and also as one of the major sources of agricultural water
   supply for the San Joaquin Valley. For the purpose of this assessment, the water quality of the area
   south of the Delta is represented by two locations along the California Aqueduct.
- 4 California Aqueduct at Check 13.
- 5 California Aqueduct at Check 29.
- 6 Figure 8-7 shows the selected locations for the area south of the Delta.
- The San Luis Reservoir is a major storage reservoir 50 miles south of the Delta that is used for
  various control purposes within the system (e.g., storing water from the San Joaquin River and
  Sacramento River to re-release into the aqueducts). Hence, the water quality downstream of this
  reservoir is of great importance in characterizing the water quality in the service area. Water exiting
  the San Luis Reservoir passes through the O'Neill Forebay, which also is fed by water from the
  California Aqueduct and the Delta-Mendota Canal. The water quality monitoring location at the exit
  point of the O'Neill Forebay is called the California Aqueduct at Check 13.
- South of O'Neill Forebay, there are inflows to the aqueduct, including storm water and flood flows at
   crossings of several streams and groundwater inflows, prior to water being pumped over the
   Tehachapi Mountains and into watersheds of water supply reservoirs in the Los Angeles region and
   areas to the south. DWR accepts the introduction of local groundwater into the aqueduct ("Pump-In"
- 18 Projects) in accordance with California Water Code provisions that state that nonproject water may

19 be conveyed, wheeled, or transferred in the SWP provided that water quality is protected.

### 20 8.1.3 Existing Surface Water Quality

- In the following subsections, each constituent of concern (or category of similar constituents) is
   reviewed in detail to characterize the general patterns of concentrations that exist in the study area
   at present. The review process followed the steps outlined below.
- Literature review—A wide range of scientific articles, agency reports, and site-specific studies
   was reviewed to collect the following information:
- 26 o The various structural and nonstructural features and operations in the study area that
   27 affect water quality.
- 28 The importance and relevance of each of the constituents of concern in the study area.
- 29 The interaction of various constituents and the combined effect on water quality.
- 30oThe historical and current patterns in concentrations of the constituents at selected31locations.
- 32 The variation in concentrations in wet and dry years.
- 33 Applicable standards and regulatory criteria, and known impairments.
- Some of the key documents reviewed include:
- 35 Basin Plan for the Sacramento and San Joaquin River basins.
- 36 o Bay-Delta WQCP.
- 37 O CALFED Bay-Delta Program 2000 Water Quality Program Plan.
- 38 CALFED 2008 State of Bay-Delta Science.
1 Water quality data for the identified constituents were collected from various monitoring programs 2 and databases. Data were downloaded for selected locations (described in previous section) for each 3 constituent for the period between 1990 and 2009 and stored in a database. In the discussions 4 below, various periods of record are discussed for different constituents and different purposes. The 5 time period of data used to characterize present conditions varied by constituent according to what 6 was available in the database, but in general, data from 2001–2006 are presented as a 7 representative time period that contained both wet and dry years and for which data were available 8 for the entirety of all water years. It must be noted that the characterization provided below is 9 meant to provide a general understanding of water quality conditions and historical monitoring data 10 in the study area. The discussion below is not meant to explicitly define the Existing Conditions for 11 CEQA purposes. The CEQA baseline, Existing Conditions, is defined in Appendix 3D, Defining Existing 12 Conditions, No Action Alternative, No Project Alternative, and Cumulative Impact Conditions, and for 13 the purposes of quantitative water quality assessments (as described in Section 8.3.3, *Effects and* 14 Mitigation Approaches, and Section 8.3.4, Effects and Mitigation Approaches—Alternatives 4A, 2D, and 15 5A) is represented by Existing Conditions modeling runs, not historical water quality monitoring 16 data as presented below. For more information on the comparisons made to the Existing Conditions 17 modeling run for assessment purposes, see Section 8.3.2.2, *Comparisons*. For these reasons, the time 18 period 2001–2006 was generally considered sufficient for characterization purposes because 19 inclusion of more recent data that have been made available since the start of the environmental 20 review process would not alter the nature of the characterization or the assessment in any 21 substantial way. For instances in which it would be expected that water quality conditions would 22 have changed since this time period, for example, if major sources of a constituent of concern to the 23 Delta were created or eliminated, more recent data was examined and characterized. Appendix 8B, 24 Summary of Data Availability Used in Environmental Setting, summarizes the data availability for 25 each of the constituents of concern and locations where substantial information exists for 26 characterizing the Existing Conditions. Depending on the availability of data, the information was 27 presented in various forms.

- Spatial distribution—data presented in a map for individual constituents identifying the location of the sampling station; the date range; and the maximum, minimum, average, and median values.
- Seasonal patterns—plots showing the change in concentrations over time.
  - Tabular—tables showing concentrations of constituents where data are discrete or discontinuous.

# 34 **8.1.3.1 Ammonia**

32

33

# 35 Background and Importance in Study Area

36 Ammonia, a form of nitrogen, exists primarily in two forms: un-ionized ammonia (NH<sub>3</sub>) and an 37 ionized form—ammonium (NH4<sup>+</sup>). In general terms, ammonia and ammonia-N refer to total 38 ammonia (i.e., un-ionized ammonia plus ammonium) in this chapter. The relative levels of un-39 ionized ammonia and ammonium in a water body depend primarily on pH, and to a lesser extent on 40 temperature and salinity (U.S. Environmental Protection Agency 2009a). Un-ionized ammonia is a 41 gas that is toxic to animals, while ammonium is a solid dissolved in water and an important nutrient 42 for plants and algae. Both ammonium and ammonia are present in effluent from WWTPs that 43 employ only secondary treatment methods, in some types of agricultural runoff (e.g., fertilizers, 44 animal wastes), fish and other wildlife wastes, urban runoff, and atmospheric depositions (Ballard et

- 1 al. 2009:2). Concern about total ammonia effects in the Delta have led to focused efforts to define
- 2 and assess the issue (e.g., March 2009 CALFED Science Program Workshop, August 2009 Ammonia
- 3 Summit). The Sacramento Regional Wastewater Treatment Plant (SRWTP) discharge into the
- 4 Sacramento River at Freeport is a large point source of ammonia in the Delta. The SRWTP's output
- 5 has increased with human population growth, and it has contributed to an increase in ammonium
- concentrations in the Delta downstream of the discharge (Ballard et al. 2009:3). The primary source
   of total ammonia-N at Hood location is the SRWTP (Central Valley Regional Water Quality Control
- 8 Board 2010a). The discharge from the SRWTP accounts for 90% of the ammonium load in the
- 9 Sacramento River at Hood (Jassby 2008).
- In the aquatic environment ammonia-N may rapidly cycle among the water, organisms, and
  sediments. The presence of high concentrations of ammonia-N usually is associated with reducing
  conditions and/or proximity to locally high concentrations of ammonia-N discharge such as WWTP
  discharges. Ammonia-N is rapidly oxidized in the flowing river environment to nitrate-N (NO<sub>3</sub>-).
  More than three quarters of the ammonia present in the Sacramento River downstream of Freeport
  is converted to nitrate by the time the water reaches Chipps Island (Central Valley Regional Water
  Quality Control Board 2010a Update memo:4).
- 17 Concerns regarding ammonia in the Delta include potential toxicity to fish and other organisms, 18 shifts in algal community structure (e.g., dominant species), and inhibition of nitrate uptake by 19 diatoms. Ammonia can be toxic to aquatic organisms at very low concentrations. The results of a 20 2008 pilot study to assess the potential acute toxicity of ammonia in treated wastewater effluent 21 from the SRWTP to larval delta smelt suggest that ammonia concentrations present in the 22 Sacramento River below the SRWTP were not acutely toxic to 55-day-old delta smelt. In general, un-23 ionized ammonia concentrations in the Delta appear to be too low to cause acute mortality of even 24 the most sensitive species. It is unclear whether lower concentrations of ammonia may have chronic 25 effects on species survival, growth, or reproduction (Ballard et al. 2009:7).
- 26 There may be a potential for toxic ammonia concentrations in very productive areas in the southern
- 27 Delta, or smaller productive sloughs or shallow areas throughout the Delta, when high
- concentrations of un-ionized ammonia coincide with warm temperatures and elevated pH
   (phytoplankton productivity increases pH, which influences how much un-ionized ammonia is
- present). In addition, the potential for combined effects of un-ionized ammonia with other toxicants
   and stressors, and differences in fish sensitivity depending on health status, age, and physiological
- 32 state, add uncertainty to data analyses (Ballard et al. 2009:7).
- 33 Human-induced excesses in nitrogen concentrations, which includes ammonia, can cause
- 34 eutrophication, or increased biological production. Eutrophic conditions result in enhanced death
- and decay of biomass and create an oxygen demand in sediments that lowers DO concentrations in
- 36 the water column (Wetzel 2001). Eutrophic conditions also can affect turbidity and, therefore, the
- 37 light regime, which can cause changes in the balance of benthic and planktonic productivity.
- 38 Increases in algal and macrophyte growth can add to the concentrations of dissolved organic carbon
- 39 (DOC) and TOC in water. Organic carbon in source waters is a constituent of drinking water concern
- 40 because of DBP formation during water treatment. See the organic carbon section for more on water
- 41 quality concerns associated with organic carbon and DBPs. Additionally, NH<sub>3</sub> can form nitrogenous
- 42 DBPs when combined with chlorine.
- 43 Nutrient concentrations currently in the Delta are high enough that they are probably not a true
  44 limiting factor for overall algal growth, and therefore increases in ammonia generally will not lead to

- 1 an increase in algal growth (Jassby et al. 2002:1). However, it is unclear whether nutrient levels are 2 adversely affecting algal composition and thus primary productivity. For example, recent work has 3 suggested that elevated cyanobacteria (blue-green algal) concentrations in the Delta interior were 4 associated with nitrogen (including ammonia) and phosphorus concentrations (Lehman et al. 2010). 5 The composition of the phytoplankton community has generally shifted from diatoms toward green 6 algae, cyanobacteria, and miscellaneous flagellate species (Lehman 2000). The changes in 7 phytoplankton composition, and especially the now regularly occurring *Microcystis* blooms, have 8 been implicated as possible factors in the decline of important Delta pelagic fish species, but the 9 connection with ammonia is not clear (Ballard et al. 2009:5).
- 10 In addition, Glibert (2010) analyzed more than 30 years of Delta water quality data, concluding that 11 aquatic organism population shifts were associated with changes in the quality and quantity of 12 nutrients discharged from the SRWTP. Subsequently, others have criticized this work by 13 demonstrating that the statistical techniques used were not appropriate and, therefore, that the 14 conclusions were flawed (Cloern et al. 2012:1). Glibert and others agreed that the statistical 15 conclusions of the 2010 review paper should be disregarded (Lancelot et al. 2012). However, a 16 subsequent paper emphasized that changes in nutrient concentrations and nutrient ratios 17 (primarily nitrogen to phosphorus) over time fundamentally affect biogeochemical nutrient 18 dynamics that can lead to conditions conducive to invasions of rooted macrophytes, benthic grazing 19 bivalve mollusks, and blooms of potentially harmful cyanobacteria (Glibert et al. 2011).
- 20 Research also has indicated that ammonia, while stimulating diatom growth at very low 21 concentrations, also can inhibit uptake of nitrate in diatoms as concentrations increase above about 22 4 micromoles per liter (µmol/L) (0.056 mg/L-N) (Dugdale et al. 2007:23). This may be of concern in 23 Suisun Bay, where algal blooms may be prevented when conditions otherwise would be favorable 24 (Wilkerson et al. 2006:1). A recent study showed that, indeed, ammonia concentrations downstream 25 of the SRWTP appeared to inhibit phytoplankton nitrate uptake, and that chlorophyll a and primary 26 productivity were also concurrently reduced for many miles downstream (Parker et al. 2012). The 27 authors attribute the reduced chlorophyll a and primary productivity to the nitrate uptake 28 inhibition, though primary productivity decreases in the reach of the Sacramento River upstream of 29 the SRWTP. Therefore, there is some uncertainty as to the cause of the declines, as the Central Valley 30 Water Board discussed in its findings of the SRWTP NPDES permit issued in 2010: "the SRWTP 31 discharge cannot be cause of pigment decline upstream of the discharge point, and may not be 32 contributing to the decline downstream of the discharge point" (Central Valley Regional Water 33 Quality Control Board 2010b).
- Elevated concentrations of ammonium-N and other nutrients also may benefit invasive aquatic
  plants in the Delta, which are controlled in Delta channels through chemical herbicides and
  mechanical removal (Ballard et al. 2009:6). However, it is not clear how often ammonia
  concentrations rise above those concentrations (Engle and Suverkropp 2010).
- 38 Research assessing the effects of nitrogen and phosphorus on phytoplankton in the Delta is far from 39 complete due in part to the large number of physical, chemical, and biological interactions occurring 40 in the Delta, e.g., Glibert et al. (2011). In addition to nutrients, Delta phytoplankton can be affected 41 by light conditions, filtration feeders (e.g., Corbula amurensis, Corbicula fluminea), and microbial 42 processing of organic carbon, to name a few factors (Sacramento Regional County Sanitation District 43 2009). Manipulation of all these factors to determine their relative contribution to Delta 44 phytoplankton quantity/quality is a significant task that likely will require a broad array of experiments (both laboratory and field) and modeling studies to tease apart causal relationships. 45

1The beneficial uses (Table 8-1) that could be affected most by ammonia concentrations include2aquatic organisms (cold freshwater habitat, warm freshwater habitat, and estuarine habitat) or3activities that depend on aquatic life (shellfish harvesting, commercial and sport fishing). Drinking4water supplies (municipal and domestic supply) and recreational activities (water contact5recreation, noncontact water recreation) are indirectly affected by nuisance eutrophication effects6of ammonia.

7 As mentioned above, the SRWTP discharge to the Sacramento River at Freeport is a large point 8 source of ammonia in the Delta. In 2010, the Central Valley Water Board issued an updated NPDES 9 permit for the SRWTP requiring nitrification (i.e., conversion of ammonia to nitrate) and partial 10 denitrification (i.e., removal of nitrate). In its findings, the permit states: "However, as described 11 above, the ammonia discharged by the Discharger is impacting beneficial uses of the Sacramento 12 River, Delta and the Suisun Bay. Therefore, Best Practical Treatment and Control (BPTC) 13 technologies in the form of nitrification and denitrification is required to assure that a pollution or 14 nuisance will not occur and the highest water quality consistent with maximum benefit to the people 15 of the State will be maintained" (Central Valley Regional Water Quality Control Board 2010b). The 16 term BPTC appears in the state antidegradation policy, however BPTC is not defined specifically. 17 BPTC is generally recognized to refer to best available and cost-effective methods that meet 18 performance requirements, such as federal CWA requirements in the case of wastewater treatment 19 plants, and maintain water quality standards. In the discussion leading up to this statement, many 20 concerns regarding ammonia in the discharge are discussed, including potential toxicity concerns, 21 inhibition of diatom primary production, algal community shifts, effects on DO, and nitrosamine 22 formation during disinfection. Subsequently, the permit was appealed to the State Water Board, and 23 the State Water Board upheld requirements related to ammonia removal (State Water Resources 24 Control Board 2012). Further lawsuits were also settled, and therefore the SRWTP will begin 25 ammonia removal in 2021.

# 26 Existing Conditions in the Study Area

27 Most examined locations in the Delta have had low concentrations of ammonia-N in recent years 28 (water years 2001–2006), with mean values typically ranging from 0.03 to 0.11 mg/L (Figure 8-8). 29 The two exceptions are the Sacramento River at Hood and the San Joaquin River at Buckley Cove. 30 The Hood station had a mean value of 0.27 mg/L, a median value of 0.23 mg/L, and a maximum 31 value of 0.84 mg/L. The source of the majority of the ammonia-N at Hood is the SRWTP. The Buckley 32 Cove station had instances of elevated ammonia prior to 2007, due to ammonia-N discharged from 33 the City of Stockton Regional Wastewater Control Facility (RWCF). However, the City of Stockton has 34 since installed a nitrifying biotower system that converts nearly all ammonia in the wastewater to 35 nitrate in the final effluent that is discharged to the San Joaquin River. Therefore, data summarized 36 for this monitoring location in Figure 8-8 is from water years 2008–2012, to reflect current 37 conditions.

- 38 Mean values for the north-of-Delta area ranged from 0.01 mg/L at the Feather River at Oroville to
- 39 0.07 mg/L at the Sacramento River at Keswick (Table 8-7). South-of-Delta mean values ranged from
- 40 0.02 to 0.03 mg/L.

# 1Table 8-7. Ammonia Concentrations at Selected North- and South-of-Delta Stations, Water Years22001–2006<sup>a</sup>

	Ammonia (mg/L as N)										
Location	Samples	Min	Max	Mean	Median						
Sacramento River at Keswick	25	0.03	0.24	0.07	0.03						
Sacramento River at Verona	9	0.01	0.10	0.04	0.03						
Feather River at Oroville	8	0.01	0.03	0.01	0.01						
American River at WTP	14	0.01	0.06	0.02	0.02						
California Aqueduct at Check 13	26	0.01	0.12	0.03	0.02						
California Aqueduct at Check 29	20	0.01	0.04	0.02	0.01						

Source: California Department of Water Resources 2009b.

Notes: mg/L = milligrams per liter; WTP = water treatment plant.

<sup>a</sup> Sample size represents water quality samples having values at or greater than the reporting limit.

Time series data indicate that ammonia-N concentrations at the examined stations generally
fluctuate on an annual basis (Figures 8-9a, 8-9b, and 8-10). Higher values have tended to occur

6 during the months of November through March.

7 Regulatory criteria with respect to ammonia are as follows. Regarding narrative objectives, as stated 8 in the San Francisco Bay Water Board Basin Plan and Central Valley Water Board Basin Plan, 9 ammonia might be considered a biostimulatory substance because it is the preferred form of 10 nitrogen for plant nutrient uptake, and a toxic compound under certain circumstances (e.g., high un-11 ionized ammonia concentrations). There are no numerical water quality criteria for the CTR or the 12 Central Valley Water Board Basin Plan, and there is no California drinking water MCL associated 13 with ammonia. The San Francisco Bay Water Board Basin Plan water quality objective of 0.025 mg/L 14 ammonia-N 4-day average for fresh water refers to un-ionized ammonia, which is a function of 15 ionized ammonia, pH, temperature, and salinity. Available data are inadequate to assess whether the 16 sites examined herein exceeded this standard. Because the Central Valley Water Board Basin Plan 17 and CTR lack objectives/criteria for ammonia, the Regional Water Board regulates ammonia 18 through its narrative toxicity objective. Water Board staff rely on the USEPA National Recommended 19 Water Quality Criteria for ammonia (U.S. Environmental Protection Agency 1999a, 2009a) to 20 numerically interpret the narrative standard with regard to ammonia. The USEPA has established 21 criteria for ammonia-N with respect to the toxicity of un-ionized ammonia-N, which is dependent on

- 22 water temperature and pH (U.S. Environmental Protection Agency 1999a, 2009a). The 2009
- document represents draft criteria. A final relevant threshold includes a recommended goal for
- 24 sensitive crops of 1.5 mg/L-N (Ayers and Westcot 1994).

# 25 **8.1.3.2 Boron**

# 26 Background and Importance in Study Area

Boron is a naturally occurring compound found in sediments and sedimentary rocks in the form of
borates (e.g., boron oxide, boric acid, borax). Natural weathering of rocks is thought to be the

29 primary source of boron compounds in water and soil (Agency for Toxic Substances and Disease

- 30 Registry 2007). The richest deposits in the United States are located in California (sediments and
- 31 brines). Natural sources include releases to air from oceans, volcanoes, and geothermal steam. Total

<sup>3</sup> 

- 1 natural global releases of boron from weathering, volcanoes, and geothermal steam are
- approximately 360,000 metric tons per year (U.S. Environmental Protection Agency 2008a), while
   releases from seawater range from 800,000 to 4,000,000 metric tons per year (U.S. Environmental
- 4 Protection Agency 2008b).

5 Human uses of boron compounds include production of glass, ceramics, soaps, fire retardants,

- 6 pesticides, cosmetics, photographic materials, and high-energy fuels (U.S. Environmental Protection
- 7 Agency 2008a). Anthropogenic releases of boron compounds occur through such pathways as air
- 8 emissions (power plants, chemical plants, manufacturing facilities), soils (fertilizers, herbicide, and 9 industrial wastes), and water (industrial wastewaters, municipal sewage) (Agency for Toxic
- 10 Substances and Disease Registry 2007). Approximately 180,000 to 650,000 metric tons of boron are
- 11 released annually into the atmosphere from the industries that use boron and boron-containing
- 12 products (U.S. Environmental Protection Agency 2008b).
- 13 Even though it is found naturally in many fruits and vegetables, boron does not accumulate in
- 14 human tissues (Waggot 1969; Butterwick et al. 1989). While boron may serve as a trace mineral
- nutrient for humans, it has potential detrimental health effects such as nausea, vomiting, swallowing
   difficulties, diarrhea, and rashes due to acute overdoses (U.S. Environmental Protection Agency
- difficulties, diarrhea, and rashes due to acute overdoses (U.S. Environmental Protection Agency
   2008b). Related effects have occurred in animals. Aquatic plants and animals accumulate boron, but
- residues do not increase through the food chain (U.S. Environmental Protection Agency 2008a).
- residues do not increase unrough the food chain (0.5. Environmental Protection Agency 2008a).
- 19 USEPA recently evaluated boron and its potential for contamination of drinking water supplies (73
- Federal Register [FR] 44251–44261) and made a determination not to regulate boron with a
  National Primary Drinking Water Regulation. Because boron is not likely to occur at concentrations
- National Primary Drinking water Regulation. Because boron is not need to occur at concentrations
   of concern when considering both surface and groundwater systems, USEPA believes that a National
   Primary Drinking Water Regulation does not present a meaningful opportunity for health risk
   reduction.
- 25 Agricultural supply uses, specifically crop irrigation, are the most sensitive receptor to boron 26 because of issues related to boron deficiency (Nable et al. 1997) and boron toxicity (Chauhan and 27 Powar 1978; Nable et al. 1997) in crops. Ayers and Westcot (1994) provide a discussion of boron 28 toxicity to plants. Very sensitive plants, which include lemons and blackberries, may show signs of 29 toxicity at concentrations less than 500 micrograms per liter ( $\mu$ g/L) but are not widely grown in the 30 Delta and areas upstream (refer to Chapter 14, Agricultural Resources, Table 14-2). Sensitive crops 31 begin to show signs of toxicity between 500 and 750 μg/L and include a variety of fruit and nut trees 32 that are commonly grown in the Delta.
- In a study of groundwater from the Sacramento Valley aquifer, boron was detected in all 31 samples,
   in concentrations ranging from 12 µg/L to 1,100 µg/L (Dawson 2001). The median concentration
   was 42 µg/L. Two of the 31 samples had concentrations in excess of the then-current Health
   Advisory Level of 600 µg/L.
- Assessment of how human atmospheric emission sources of boron in the Delta directly affect the
  Delta would be difficult, given the complexity of area meteorology. Such sources would need to be
  identified and undergo air transport modeling to determine deposition rates onto land and water in
  the study area. Human activities related to boron land and water emissions may be more easily
- 41 quantified. Land applications of boron in the Delta may include fertilizer, herbicide, and industrial
- 42 waste; water sources may include industrial wastewaters, municipal sewage, and agricultural return
- 43 drains.

- 1 Approximately 85% of the boron load to the Delta originates from the western side of the lower San
- 2 Joaquin River, represented by the Grasslands and Northwest Side Subareas. Agricultural drainage,
- 3 discharge from managed wetlands, and groundwater accretions are the principal sources of boron
- 4 loading to the river. Additionally, large-scale, out-of-basin water transfers have reduced the
- assimilative capacity of the river, thereby exacerbating the water quality issues associated withboron.
- 7 The source analysis contained in the Central Valley Water Board's TMDL describes the magnitude
- 8 and location of the sources of boron loading to the lower San Joaquin River. The watershed is
- 9 divided into seven component subareas to elucidate differences in boron loading between different
   10 geographic areas (Figure 8-11).
- 11 Contributions of boron to the Delta also originate from other sources, including the Sacramento
- 12 River, the eastside tributaries, Delta agricultural return drains, and San Francisco Bay. The next
- section describes how these sources, in addition to the San Joaquin River, contribute to boron
   concentrations in the Delta.

# 15 Existing Conditions in the Study Area

- Most examined locations in the Delta have had low concentrations of boron in recent years (water years 2001–2006), with mean values ranging from 0.1 to 0.5 mg/L (Figure 8-12). The Sacramento River at Mallard Island location had a mean value of 0.5 mg/L. Maximum boron values were in the 0.1 to 1.5 mg/L range, with higher values at the San Joaquin River near Vernalis (0.8 mg/L) and the Sacramento River at Mallard Island (1.5 mg/L).
- Minimal data were available for the north-of-Delta area, while the mean value for the south-of-Delta
  stations was 0.2 mg/L (Table 8-8).

# Table 8-8. Boron Concentrations at Selected North- and South-of-Delta Stations, Water Years 2001–2006<sup>a</sup>

		Boron (dissolved, mg/L)									
Location	Samples <sup>a</sup>	Minimum	Maximum	Mean	Median						
Sacramento River at Keswick	1	_	-	0.1	-						
Sacramento River at Verona	NA	_	-	-	-						
Feather River at Oroville	NA	_	-	-	-						
American River at WTP	NA	_	-	-	-						
California Aqueduct at Check 13	64	0.1	0.4	0.2	0.2						
California Aqueduct at Check 29	74	0.1	0.3	0.2	0.2						

Source: California Department of Water Resources 2009b.

Notes: mg/L = milligrams per liter; NA = not available; WTP = water treatment plant.

<sup>a</sup> Sample size represents water quality samples having values at or greater than the reporting limit.

25

Time series data indicate that boron concentrations at the examined stations generally fluctuate on
an annual basis (Figure 8-13 and Figure 8-14). Higher values have tended to occur during the
months of November through March.

# Regulatory criteria with respect to boron are as follows. Because boron is not a priority pollutant, there are no criteria established for boron in the National Toxics Rule (NTR) or CTR. The Bay-Delta

- 1 WQCP also does not contain objectives for boron, and there are no California drinking water MCLs.
- 2 The lower San Joaquin River is listed on the Section 303(d) list as impaired for boron. The
- 3 impairment extends from downstream of the Mendota Pool to the Airport Way Bridge near Vernalis.
- 4 As an outcome of the Section 303(d) listing for the lower San Joaquin River and associated TMDL
- development process, the Central Valley Basin Plan contains a monthly average boron objective for
   the lower San Joaquin River to Vernalis of 800 µg/L for the irrigation season (March 15 through)
- the lower San Joaquin River to Vernalis of 800 μg/L for the irrigation season (March 15 through
   September 15), and 1,000 μg/L for the non-irrigation season (Central Valley Regional Water Quality
- 8 Control Board 2009a). Additionally, the San Francisco Bay Basin Plan contains agricultural
- 9 objectives, with a lower value of 500  $\mu$ g/L for irrigation and a value of 5,000  $\mu$ g/L for stock watering.

# 10 **8.1.3.3 Bromide**

### 11 Background and Importance in the Study Area

- 12 Bromide is an inorganic anion that is generally present at low concentrations in freshwater bodies.
- 13 Bromide has the potential to most directly affect municipal and domestic supply, agricultural supply,
- 14 and industrial service supply beneficial uses (Table 8-1). Typical drinking water source
- 15 concentrations of bromide in the United States average 0.062 mg/L (Amy et al. 1998); typical
- 16 seawater concentrations of bromide are 65–67 mg/L (Morris and Riley 1966: 699; Hem 1985).
- 17 In addition to its contribution to salinity, bromide is of concern in water as a precursor to the 18 formation of bromate, bromoform and other brominated THMs, and HAAs, which are potentially
- formation of bromate, bromoform and other brominated THMs, and HAAs, which are potentially
   harmful DBPs in municipal water supplies (CALFED Bay-Delta Program 2003). These compounds
- 20 have been shown to cause carcinogenic, negative developmental, and negative reproductive effects
- in laboratory animals (U.S. Environmental Protection Agency 2010). DBP formation is increased
   when the source water contains both dissolved organic compounds and halides (CALFED Bay-Delta
   Program 2007a). Bromate forms when water that contains bromide is disinfected with ozone, a
- technique employed by many drinking water treatment plants as an alternative to chlorination to
  reduce DBP formation (in compliance with THM Rule, DBP Stage 1 and Stage 2 Rules).
- 26 The primary source of bromide in the Delta is seawater intrusion from the west (CALFED Bay-Delta 27 Program 2000). As discussed in the salinity subsection with respect to salinity, bromide in the Delta 28 is the result of a complex interplay between hydrology (dilution), water operations, bromide 29 sources, and hydrodynamics. Because there are several major water diversions in the Delta for 30 municipal water supplies, bromide in the source water is of concern because of the potential for DBP 31 formation. Bromide concentrations also can be generally higher in the lower San Joaquin River and 32 Delta island agricultural drainage as a result of agricultural irrigation practices and evaporative 33 concentration that occurs in water diverted from the Delta for irrigated agriculture. Recirculation, or 34 the process of agricultural drainage entering the San Joaquin River and its subsequent and repetitive 35 diversion for agricultural practices, has also contributed to elevated bromide concentrations in the 36 San Joaquin River.
- 37 Median concentrations at the southern Delta export pumps are about 16 times higher than in the
- 38 Sacramento River at Hood, and other tributaries upstream of any seawater influence (CALFED Bay-
- 39 Delta Program 2007b). Based on historical data and current conditions, bromide concentration in
- 40 water diverted from the southern Delta can be estimated from EC or chloride data, with chloride
- 41 being the most reliable indicator (Public Policy Institute of California 2008).

### 1 Existing Conditions in the Study Area

Locations in the northern Delta have had low concentrations of bromide in water years 2001–2006
with mean values of 0.02 and 0.04 mg/L at the Sacramento River at Hood and Barker Slough pump
locations, respectively (Figure 8-15). Higher mean concentrations typically are seen in the southern
Delta, with values of 0.18 mg/L at the Banks pumps, 0.27 mg/L at the San Joaquin River near
Vernalis, and 0.28 mg/L at CCWD pumping plant #1. The highest mean value examined was 5.18
mg/L at the Sacramento River at Mallard Island.

8 Time series data indicate that bromide concentrations at the examined stations generally fluctuate 9 on an annual basis (Figure 8-16) but depend on location. For example, higher values have tended to 10 occur during the months of March through May at the Barker Slough pumps, while higher values 11 occurred during the October to early January period at CCWD pumping plant #1. Bromide data for 12 the north and south-of-Delta stations were sparse; values were available for the American River at 13 WTP and were all reported as 0.01 mg/L.

- 14There are presently no regulatory water quality objectives for bromide in the Delta. Bromide is not a15priority pollutant; thus, the CTR has no criteria for bromide. There are no state or federal regulatory16water quality objectives/criteria for bromide, or any USEPA-recommended criteria. The state
- 17 drinking water primary MCL for bromate is 0.01 mg/L. To reduce the potential for DBP formation in
- municipal water supplies, the CALFED Drinking Water Quality Program has the goal of achieving
  either a bromide concentration of 0.05 mg/L at the southern and central Delta water export
  locations, along with an average TOC concentration of 3 mg/L (CALFED Bay-Delta Program 2000),
  or an "Equivalent Level of Public Health protection" for municipal water supply purveyors.
  Specifically, the goal of the CALFED Drinking Water Program is to:
- achieve either: (a) average concentrations at Clifton Court Forebay and other southern and central
   Delta drinking water intakes of 50 μg/L [0.05 mg/L] bromide and 3.0 mg/L total organic carbon, or
   (b) an equivalent level of public health protection using a cost-effective combination of alternative
   source waters, source control, and treatment technologies. (CALFED Bay-Delta Program 2000)
- In general, bromide concentrations are frequently above 0.05 mg/L at Delta locations influential to
  the water quality of surface water supply purveyors.
- The basis of the bromide goal is described in the Final Draft of the CALFED Water Quality ProgramStage 1 Final Assessment as follows:
- 31 In 1998, a panel of three water quality and treatment experts, engaged by the California Urban Water 32 Agencies (CUWA), produced a report titled "Bay-Delta Water Quality Evaluation, Draft Final Report". 33 CUWA had charged the panel with developing potential regulatory scenarios, defining appropriate 34 treatment process criteria, and estimating the Delta source water quality required to achieve 35 compliance under the anticipated regulatory scenarios...The panel identified two regulatory 36 scenarios for their evaluation, a near-term scenario consisting of the then current treatment rules 37 governing pathogen inactivation and disinfection and a long-term scenario which included the 38 anticipated more stringent versions of these rules then under development. The long term scenario, 39 referred to in this report as the CALFED ELPH targets, were regulatory levels of 40 µg/L total 40 trihalomethanes (TTHMs), 30  $\mu$ g/L haloacetic acids (HAA5s), and 5  $\mu$ g/L bromate (as running annual 41 averages) as well as an additional 1 to 2-log inactivation of *Giardia* and 1-log inactivation of 42 *Cryptosporidium*. The panel focused on inactivation requirements and the DBP precursors TOC and 43 bromide as the constituents in Delta water that would be most likely to drive treatment technology 44 decisions. Their basic finding was that, under the more stringent long-term scenario, it would be 45 necessary to keep Delta water diverted for municipal use to no more than 3 mg/L TOC and 50 µg/L 46 [0.05 mg/L] bromide to give users flexibility in their choice of treatment method (enhanced

coagulation or ozone disinfection)...For the less stringent near-term regulatory scenario, TOC from 4
 to 7 mg/L and bromide from 100 to 300 μg/L [0.1 to 0.3 mg/L] was determined to be acceptable.
 (CALFED Water Quality Program 2007).

4 The more stringent regulations envisioned at the time the 0.05 mg/L bromide goal for source waters 5 was recommended have not yet been realized. The only changes implemented compared to the less stringent near-term regulatory scenario evaluated are that the running annual average bromate 6 7 MCL has been changed to a locational running average that must be met at all points in the 8 treatment and distribution system, and additional *Cryptosporidium* inactivation is required for 9 higher risk systems, dependent on monitoring outcomes. In general, these do not affect the levels of 10 bromide in source water that would require drinking water treatment or source water modification 11 for compliance with current MCLs.

12 Although the projected long-term reduction in the bromate MCL has not occurred, it is still possible 13 that it will be reduced in the future. The U.S. EPA maximum contaminant level goal (MCLG) for 14 bromate is 0 mg/L, and the current MCL of 0.01 mg/L is set at the current analytical practical 15 quantitation limit (PQL) for bromate, determined by the U.S. EPA through an analytical feasibility 16 analysis. While the U.S. EPA's most recent Analytical Feasibility Support Document for the Second 17 Six-Year Review of Existing National Primary Drinking Water Regulations (U.S. EPA 2010) did not 18 recommend a lowering of the bromate PQL, and thus MCL, below 0.01 mg/L, recent adoption of new 19 analytical methods could lead to an improved PQL, and thus reduced MCL. This means that in 2016, 20 or the time of the next Six-Year Review of National Primary Drinking Water Regulations, it is 21 possible the bromate MCL will be lowered to the 0.005 mg/L value assumed in the derivation of the 22 0.05 mg/L CALFED bromide goal.

# 23 **8.1.3.4 Chloride**

# 24 Background and Importance in the Study Area

25 Chloride is an inorganic anion generally found at low concentrations in freshwater bodies; however, 26 chloride is the dominant anion in seawater at about 19,000 mg/L (Hem 1985). Chloride commonly 27 occurs in nature as salts of sodium, potassium, and calcium. Tidal seawater intrusion is the primary 28 source of chloride in the Delta. Delta tidal water containing elevated levels of chloride, which is 29 subsequently diverted for agricultural irrigation uses on Delta islands or exported from the Delta via 30 the Banks and Jones pumping plants to the San Joaquin valley, returns to the Delta as agricultural drainage (CALFED Bay-Delta Program 2007a). Chloride concentrations in these return flows to the 31 32 Delta can contain additional chloride as a result of evaporative concentration of salts that occurs in 33 water diverted for agricultural irrigation. Chloride is a potential concern for crop yields in 34 agricultural irrigation water, and excess chloride can impart an unpalatable, "salty" taste in drinking 35 water supplies. Taste thresholds for chloride range from 200 to 300 mg/L, depending on the 36 associated cation (World Health Organization 2003).

# 37 Existing Conditions in the Study Area

Locations in the northern Delta had low concentrations of chloride in water years 2001–2006, with

- 39 mean values of 6 and 22 mg/L at the Sacramento River at Hood and Barker Slough pump locations,
- 40 respectively (Figure 8-17). Higher mean concentrations typically are seen in the southern Delta,
- 41 with values ranging from 59 mg/L at the Banks pumps to 90 mg/L at both CCWD pumping plant #1
- 42 and Franks Tract. Chloride mean concentrations increased at the mouths of the Sacramento River

- 1 and San Joaquin River, with the highest value of 6,380 mg/L at Suisun Bay at Bulls Head near
- 2 Martinez.
- 3 Chloride mean concentrations in the north-of-Delta locations were very low (water years 2001–
- 4 2006), ranging from 1 to 5 mg/L (Table 8-9). South-of-Delta locations had mean values of 69 mg/L,
- 5 which were higher than that reported at the Banks headworks (59 mg/L, Figure 8-17).

# Table 8-9. Chloride Concentrations at Selected North of Delta and South-of-Delta Stations, Water Years 2001–2006<sup>a</sup>

	Chloride (dissolved, mg/L)									
Location	Samples	Minimum	Maximum	Mean	Median					
Sacramento River at Keswick	46	1	6	2	2					
Sacramento River at Verona	21	2	15	5	4					
Feather River at Oroville	29	1	3	1	1					
American River at WTP	69	1	3	2	2					
California Aqueduct at Check 13	69	23	138	69	64					
California Aqueduct at Check 29	81	16	127	69	66					

Source: California Department of Water Resources 2009b.

Notes: mg/L = milligrams per liter; WTP = water treatment plant.

<sup>a</sup> Sample size represents water quality samples having values at or greater than the reporting limit.

8

9 Time series data for chloride displayed annual fluctuations (Figures 8-18a, 8-18b, and 8-19), with
10 peaks typically occurring in fall/winter.

The Bay-Delta WQCP contains chloride objectives for municipal and industrial water supply 11 12 beneficial uses protection, including a maximum mean daily concentration of 250 mg/L year-round 13 at the five major municipal water supply diversion locations—Contra Costa Canal at pumping plant 14 #1, West Canal at mouth of Clifton Court Forebay, Jones pumping plant, Barker Slough at North Bay 15 Aqueduct, and Cache Slough at the City of Vallejo intake (abandoned). Table 8-9a summarizes the record of compliance with the Delta chloride objectives that are specified in the Bay-Delta WQCP. 16 17 The 250 mg/L standard has been exceeded at the CCWD pumping plant #1 on several occasions in 4 of the past 20 years. Additionally, the Bay-Delta WQCP contains a chloride objective for Contra Costa 18 19 Canal at pumping plant #1 or the San Joaquin River at Antioch Water Works intake that specifies the 20 number of days each calendar year that the maximum mean daily chloride concentration must be 21 less than 150 mg/L (must be provided in intervals of not less than 2 weeks' duration). The days per 22 year depend on water-year type, ranging from 155 days for critical water-year types to 240 days in 23 wet water-year types. The industrial uses for which this objective was established (cardboard 24 manufacturing in Antioch) no longer exist; however, the objective has been retained for general 25 municipal use protection (CALFED Bay-Delta Program 2007a). Delta water supply operations have 26 been able to maintain compliance with the 150 mg/L standard.

	Objective <sup>a, b</sup>		Exceedances of Objective				
Location	Applicable Period (and narrative description)	Days/Year <sup>c</sup>	Years with Objective Exceeded	Maximum Days Exceeded	Median Days Exceeded <sup>d</sup>		
Municipal and Indu	strial Water Supply Objective	s					
CCF	Jan 1–Dec 31 md Cl <= 250 mg/L	365	0	0	0		
DMC at Tracy PP	Jan 1–Dec 31 md Cl <= 250 mg/L	365	0	0	0		
CCC at PP#1	Jan 1–Dec 31 md Cl <= 250 mg/L	365	4	7	2.5		
CCC PP#1 or SJR @ Antioch Intake	Jan 1–Dec 31 Chloride (days <150 mg/L Cl varies by water year).	Varies by water year– type	0	0	0		

#### Table 8-9a. Summary of Compliance with Delta Chloride Objectives (1995–2014)

Notes: CCF = Clifton Court Forebay; CCC = Contra Costa Canal; Cl = chloride; DMC= Delta-Mendota Canal; md = mean daily; mg/L = milligrams per liter; PP=Pumping Plant; SJR = San Joaquin River.

<sup>a</sup> This table also includes objectives/standards set by Water Rights Orders 95-6 and 98-6.

<sup>b</sup> Only partial description of objective provided; refer to Bay-Delta Water Quality Control Plan for full text of objective.

<sup>c</sup> Total number of days in year that requirement is applicable.

<sup>d</sup> Median calculated using only years when exceedances occurred.

2

1

3 The secondary MCL for chloride is specified as a range: 250 mg/L (recommended), 500 mg/L 4 (upper), and 600 mg/L (short-term) and is applicable to all surface waters in the affected 5 environment, other than the Delta, that have the municipal and domestic supply beneficial use 6 designation. The USEPA's recommended chloride ambient water quality criteria for the protection of 7 freshwater aquatic life are 230 mg/L (chronic 4-day average) and 860 mg/L (acute 1-hour average). 8 The San Francisco Bay Water Board Basin Plan has a 355 mg/L chloride objective for agricultural 9 supply. CCWD has a goal of delivering treated water that has less than 65 mg/L chloride.

10 One channel in the southern Delta (Tom Payne Slough) and Suisun Marsh is on the state's CWA

- 11 Section 303(d) list because of elevated chloride (State Water Resources Control Board 2011).
- 12 Additionally, the lower San Joaquin River is on the 303(d) list as impaired for salt and boron, and a
- 13 TMDL has been developed with chloride identified as composing about 23% of the total ions
- 14 contributing to salinity in the lower San Joaquin River at the Vernalis location in the Delta (Central
- 15 Valley Regional Water Quality Control Board 2002).

#### **Dioxins, Furans, and Polychlorinated Biphenyls** 8.1.3.5 16

#### Background 17

- 18 Dioxins and dioxin-like compounds are a chemical compounds with similar chemical structures and 19
- biotic effects (U.S. Food and Drug Administration 2009). There are several hundred of these

- 1 compounds, which can be grouped into three families: chlorinated dibenzo-p-dioxins, chlorinated 2 dibenzofurans, and certain polychlorinated biphenyls (PCBs). One of the most toxic (and most 3 studied) dioxins is 2,3,7,8-tetrachlorodibenzo-p-dioxin (TCDD). Chlorinated dibenzo-p-dioxins and 4 chlorinated dibenzofurans are created unintentionally, usually through combustion processes. PCBs 5 are manufactured products but are no longer produced in the United States. Dioxin/furan 6 compounds and PCBs break down very slowly in the environment, indicating that past and present 7 emissions will continue to interact with soils, water, and biota (e.g., Wenning et al. 1999; Gullett et 8 al. 2003; Brown et al. 2006).
- 9 The most common health effect in people exposed to large amounts of dioxins is chloracne, possibly
- followed by skin rashes, skin discoloration, and excessive body hair and possibly mild liver damage
  (U.S. Food and Drug Administration 2009). A concern is the cancer risk associated with dioxins. High
  exposures over long periods (animal studies, human workplace studies) have suggested an
  increased cancer risk as well as possible reproductive and developmental effects. Toxicity levels are
  very broad between the various dioxin compounds, up to several orders of magnitude. The health
  effects associated with dioxins depend on a variety of factors, including the level, timing, duration,
  and frequency of exposure.
- 17 The class of PCBs consists of 209 individual congeners, of which 12 have dioxin-like properties. In 18 general, PCBs can cause developmental abnormalities, growth suppression, disruption of the 19 endocrine system, impairment of immune function, and cancer (State Water Resources Control 20 Board 2007). PCBs can bioaccumulate and reach higher concentrations in higher levels of aquatic 21 food chains; predatory fish, birds, and mammals (including humans that consume fish) at the top of 22 the foodweb are particularly vulnerable to the effects of PCB contamination. Consequently, the 23 beneficial uses (Table 8-1) most directly affected by dioxin/furan compounds and PCBs are aquatic 24 organisms (cold freshwater habitat, warm freshwater habitat, and estuarine habitat); rare, threatened and endangered species if the community population level were to be reduced by 25 26 exposure through the aquatic environment; harvesting activities that depend on aquatic life 27 (shellfish harvesting, commercial and sport fishing); and drinking water supplies (municipal and 28 domestic supply).
- Dioxins may enter the environment through air, water, and land pathways. Because the majority of
  dioxin releases are to the atmosphere, some dioxins can be transported very long distances and can
  be found in most places in the world (National Research Council 2006; U.S. Food and Drug
  Administration 2009). In water, dioxins tend to settle into sediments where they can move up the
  food chain. Dioxins can also be deposited on plants and enter the food chain. Animals tend to
  accumulate dioxins in fatty tissues.
- 35 USEPA (2006a) estimated that the primary pathway of dioxin releases to the environment is atmospheric (92.4%), with 5.7% to the land and 1.8% to water. It is important to note that this 36 37 estimate did not include natural sources of dioxins, which exceed those produced by human 38 activities (Centers for Disease Control 2005). Dioxins are ubiquitous, and all living organisms have 39 had some form of low-level exposure. Natural brush and forest fires produce dioxins, so it is 40 reasonable to assume that organisms have been exposed to dioxins for centuries. For example, 54% 41 of global dioxin emissions were from natural forest fires in 2004, with the remainder coming from 42 anthropogenic sources (Figure 8-20).
- PCBs were used commonly in the United States for the production of transformers and capacitors in
  electrical equipment (Brinkmann and de Kok 1980). Other uses included hydraulic fluids, lubricants,

- 1 inks, and as a plasticizer (State Water Resources Control Board 2007). While production of
- 2 transformers and capacitors containing PCBs ended in the United States in 1979, the persistent
- 3 nature of PCBs in the environment is still a source of concern (Davis et al. 2007).

### 4 Importance in the Study Area

Assessment of how human atmospheric emission sources of dioxins, furans, and PCBs in the study
area directly affect the Delta would be difficult, given the complexity of area meteorology. Based on
the USEPA (2006b) analysis, the major sources likely would be backyard barrel burning of refuse
and medical waste/pathological incineration. Such sources would need to be identified and undergo
air transport modeling to determine deposition rates onto land and water in the study area.

- Human activities related to land and water emissions may be more easily quantified and, based on
   the USEPA (2006b) analysis, likely would be dominated by application of municipal wastewater
- treatment sludge (land), ethylene dichloride/vinyl dichloride production (land, water), chlor-alkali
   facilities (water), and bleached, chemical wood pulp and paper mills (water).

## 14 Existing Conditions in the Study Area

There are two portions of the study area that are on the Section 303(d) listing for impairment with
respect to dioxins, furans, and PCBs. The Stockton Deep Water Ship Channel is listed for
dioxins/furans for the overall channel, and 3.3 miles of the channel are listed for PCBs. The north
Delta has a PCB impairment listing for 15.5 miles of drainage canal near Sacramento.

- Hayward et al. (1996) found that sediment concentrations of dioxins and furans near a USEPA
  Superfund site in the Stockton area (specifically, a wood treatment facility) were highly localized
  and likely attributable to pentachlorophenol use at the facility.
- Contributions of dioxins to the Delta originate from several sources, including the Sacramento River,
   the San Joaquin River, the eastside tributaries, Delta agricultural return drains, and San Francisco
   Bay. The section below quantifies how these sources contribute to concentrations in the Delta.
- Minimal dioxin and furan data have been collected as part of water quality monitoring programs in
   the study area. For example, pentachlorophenol and carbofuran have been analyzed at the Banks
   pumping plant three times a year since 1995 with no detections.
- 28 There was a large monitoring effort from 1988 to 1993 to assess PCBs in the Delta. The study 29 examined the seven most common commercial mixtures of PCBs produced prior to the production 30 ban in 1977 identified as PCB-1016, PCB-1221, PCB-1232, PCB-1242, PCB-1248, PCB-1254, and 31 PCB-1260 (Bay Delta and Tributaries Project 2009). The stations from this monitoring that coincide 32 with the stations examined in this section are the San Joaquin River at Buckley Cove, Sacramento 33 River at Hood (actually collected at Greene's Landing), Sacramento River above Point Sacramento, 34 San Joaquin River at Antioch Ship Channel, Old River at Rancho Del Rio, Suisun Bay at Bulls Head 35 Point near Martinez, and Franks Tract. Analysis of the monitoring results indicated that no 36 detections of PCBs occurred in any samples from these locations.
- 37 Recent monitoring efforts to assess PCBs in the study area are limited to four of the selected
- 38 locations, including the Banks pumping plant, the Barker Slough pumping plant, the Sacramento
- 39 River above Point Sacramento, and the San Joaquin River at Antioch Ship Channel. The latter two
- 40 stations were sampled for forty of the individual PCB congeners (ranging from PCB 008 to PCB 203)
- 41 on an annual basis by SFEI as part of its monitoring program (denoted as stations BG20 and BG30,

- 1 respectively). The SFEI laboratory reporting limits are on the order of 0.01 picograms per liter
- (pg/L), which are about 10,000,000 times more sensitive than the laboratory reporting limits for the
   Banks and Barker Slough pumping plants.
- 4 Analytes examined in the present effort for the Banks and Barker Slough pumping plants included
- 5 the PCB mixtures (i.e., PCB-1016, PCB-1221, PCB-1232, PCB-1242, PCB-1248, PCB-1254, and PCB-
- 6 1260). The monitoring program sampled for each of these analytes approximately 16 times during
- 7 the water years 2001 to 2006 for each location. No detections were found. The very low detection
- 8 limits of the SFEI monitoring has enabled the detection of many PCBs at the Sacramento River above
   9 Point Sacramento and the San Joaquin River at Antioch Ship Channel locations examined in the
- 10 current study, which are presented as the sum of all PCB congeners in Table 8-10.

# 11Table 8-10. Sum of All Polychlorinated Biphenyls at the Mouths of the Sacramento and San12Joaquin Rivers, Water Years 2001–2006

Sum of all PCBs	Samples	Minimum (pg/L)	Maximum (pg/L)	Mean (pg/L)	Median (pg/L)
Sacramento Rive	r above Point S	Sacramento			
Dissolved	7	35	70	52	50
Total	6	67	138	99	95
San Joaquin Rive	r at Antioch Sh	ip Channel			
Dissolved	5	47	60	53	53
Total	5	70	254	120	98

Source: San Francisco Estuary Institute 2010.

Notes: All concentrations in picograms per liter (pg/L). Sample size represents water quality samples having values at or greater than the reporting limit.

PCB = polychlorinated biphenyl.

#### 13

14 The samples were taken between late July and late August, which does not allow examination of wet 15 versus dry season effects. The results indicate that PCBs are still present in the Sacramento and San 16 Joaquin River outflows during summer conditions, albeit at low concentrations. Values for the sum 17 of all PCBs were comparable at the two locations.

Sampling at south-of-Delta locations at California Aqueduct Check 13 and Check 29 for the same constituents also resulted in no detections during the same time period. Sampling at the north-of-

constituents also resulted in no detections during the same time period. Sampling at the north-of Delta locations (approximately 35 to 60 visits per site) resulted in multiple detections at the

21 Sacramento River at Keswick, the Feather River at Oroville, and the Sacramento River at Verona;

however, the sampling and analytical protocol for these data were not available, and the validity of

the data could not be confirmed.

24 Regulatory criteria with respect to dioxins, furans, and PCBs are as follows. Dioxin compounds are

- 25 on the Section 303(d) list for San Francisco Bay (source of contamination unknown) and the Central
- Valley (source: unknown point source near the Stockton Deep Water Ship Channel). Furan
- 27 compounds are on the Section 303(d) list for San Francisco Bay (source: atmospheric deposition)
- and the Central Valley (source: contaminated sediments). PCBs and dioxin compounds are on the
   Section 303(d) list for San Francisco Bay (sources: unknown nonpoint, unknown).

- 1 With regard to Basin Plan narrative objectives, any of the compounds above might be considered
- 2 toxic at high concentrations. There are no numerical water quality objectives for the San Francisco
- 3 Bay Water Board or Central Valley Water Board Basin Plans. The California drinking water standard
- 4 MCL for 2,3,7,8-TCDD is 0.00003  $\mu$ g/L; the MCL for carbofuran in 18  $\mu$ g/L. The CTR for 2,3,7,8-TCDD
- 5 is 0.000013 ng/L for Human Health: Water and Organisms, and 0.000014 ng/L for Human Health:
- 6 Organisms Only. Data are inadequate to assess whether the sites examined in this SFEI monitoring 7 exceeded this standard.
- 8 The CTR criteria for PCBs (sum of six aroclors) is  $0.014 \,\mu$ g/L (freshwater chronic),  $0.03 \,\mu$ g/L
- 9 (saltwater chronic), 0.00017 µg/L (Human Health: Water and Organisms), and 0.00017 µg/L
- 10 (Human Health: Organisms Only). Data examined in this study indicate that these criteria have not
- 11 been exceeded.

#### 8.1.3.6 **Dissolved Oxygen** 12

#### 13 **Background and Importance in the Study Area**

14 DO is a measure of the concentration of oxygen carried in a water body. Water gains oxygen from 15 the atmosphere and from aquatic plant photosynthesis. DO in water is consumed through 16 respiration by aquatic animals, decomposition of plant and animal material (microbial respiration), 17 sediment oxygen demand, and various chemical processes. DO depletion affects primarily aquatic 18 life beneficial uses, which include warm freshwater habitat; cold freshwater habitat; migration of 19 aquatic organisms and spawning, reproduction, and/or early development; estuarine habitat; and 20 rare, threatened, or endangered species (Table 8-1). The most sensitive receptors are cold 21 freshwater habitat and migration of aquatic organisms and spawning, reproduction, and/or early 22 development because of the relatively high DO requirements of coldwater fish, such as Chinook 23 salmon and steelhead. Low DO concentrations in water bodies can have adverse effects on aquatic 24 life, including fish kills, fish egg mortality, and growth rate reductions, and can serve as a barrier to 25 migration of anadromous fish such as Chinook salmon (Central Valley Regional Water Quality 26 Control Board 2005; Schmieder et al. 2008).

- 27 Seasonal declines in DO are typical in many estuaries, and DO concentrations are negatively affected 28 by increases in water temperature (Schmieder et al. 2008). Nutrient loading from point and 29 nonpoint sources can result in increased algal growth, thereby causing higher DO levels when 30 blooms are photosynthesizing and lowering DO levels during night time hours and when the blooms 31 die and decompose (Schmieder et al. 2008) Activities that disturb sediments and aquatic plants such 32 as dredging and clearing of aquatic plants from ship channels can cause increased decomposition of 33 organic material, resulting in decreases in DO concentrations (Greenfield et al. 2007; Schmieder et 34 al. 2008). However, removal of aquatic plants, especially invasive surface-covering plant species, 35 may allow light to better penetrate the water column, increasing photosynthesis and thereby 36 increasing DO concentrations (Greenfield et al. 2007). On the other hand, submerged macrophytes 37 tend to cause suspended sediment to settle and increase water clarity (Madsen et al. 2001)
- 38 Although localized incidents of depressed DO concentrations may occur in the study area, notable 39 low DO concentrations occur in the Stockton Deep Water Ship Channel, and to a lesser extent in 40 Middle River and Old River. Additionally, low DO conditions occur in areas of the Suisun Marsh 41 channels, particularly in small, isolated, backwater slough areas that receive little exchange of water 42 (San Francisco Bay Regional Water Quality Control Board 2012). The San Joaquin River experiences 43
  - regular periods of low DO concentrations in the Stockton Deep Water Ship Channel from the city of

1 Stockton downstream to Disappointment Slough. These conditions often violate the Basin Plan 2 water quality objective for DO in the Stockton Deep Water Ship Channel; they occur most often 3 during the months of June through October, although severe conditions have occurred in the winter 4 months as well (Central Valley Regional Water Quality Control Board 2005; Schmieder et al. 2008). 5 Data also show that the frequency and severity of low DO concentrations are generally worse during 6 dryer water years (Table 8-11) (Central Valley Regional Water Quality Control Board 2005). Jassby 7 and Van Nieuwenhuyse (2005) found that low DO was due to a combination of low flow and high 8 nutrient loads. The 2012 draft Pulse of the Delta reports that DO in the lower San Joaquin River has 9 increased since the early 2000s, primarily due to the implementation of algae removal ponds and 10 nitrification treatment by the Stockton RWCF. However, monthly minimum values continue to fall 11 frequently below the statutory limits of 5 mg/L (December 1 to August 31) and 6 mg/L (September 12 1 to November 30) (Aquatic Science Center 2012:56).

13 The Stockton Deep Water Ship Channel is a portion of the San Joaquin River that has been dredged 14 by the U.S. Army Corps of Engineers (USACE) to a depth of 35 feet to allow the navigation of cargo 15 vessels between San Francisco Bay and the Port of Stockton. Upstream of the channel, the San 16 Joaquin River is otherwise about 10 feet deep. The entire length of the channel is within the tidal 17 prism and experiences regular flow reversals (Central Valley Regional Water Quality Control Board 18 2005). Increased water depth increases the time required to aerate the water column and the 19 residence time of water in the channel and promotes stronger thermal stratification during summer 20 months, which lessens the amount of mixing; these conditions negatively affect DO concentrations in 21 the channel (Schmieder et al. 2008).

22 The occurrence of low DO concentrations also coincides with periods of low-flow conditions, 23 indicating that flow and channel morphology in the San Joaquin River are important factors 24 influencing DO conditions in the Stockton Deep Water Ship Channel. Table 8-11 demonstrates that 25 the frequency of violations of the 5.0 mg/L objective since 1983 is highest, on the average, during 26 the months of June through October (Central Valley Regional Water Quality Control Board 2005; 27 California Department of Water Resources 2009b). Oxygen concentrations less than 5.0 mg/L, 28 however, have occurred during all months of the year. The frequency of violations is worse in dry 29 years (1991 through 1993) and less frequent during wet years (1998) (Central Valley Regional 30 Water Quality Control Board 2005). An analysis of more than 20 years of time series data suggests 31 that the low DO problem is attributable to a combination of river discharge, river phytoplankton, 32 and formerly discharges of elevated ammonia levels from the Stockton RWCF, (which releases 33 approximately 53 million gallons per day (mgd) of effluent), including large seasonal wastewater 34 loading from food canneries (Jassby and Van Nieuwenhuyse 2005).

Year		Jan	Feb	Mar	Apr	May	Jun	Jul	Aug	Sep	0ct	Nov	Dec
1983	Excursion rate (%) <sup>a</sup>	NA	NA	NA	NA								
1705	Minimum (DO) <sup>ь</sup>												
100/	Excursion rate (%) <sup>a</sup>				1	7	84	91	62	2			
1904	Minimum (DO) <sup>ь</sup>				4.4	3.9	3.0	2.8	4.0	4.7			
1005	Excursion rate (%) <sup>a</sup>				6		48	78	15				
1905	Minimum (DO) <sup>ь</sup>				4.4		3.3	3.5	4.2				
1006	Excursion rate (%) <sup>a</sup>	29				5		21	9				
1900	Minimum (DO) <sup>ь</sup>	4.4				3.1		4.5	4.8				
1007	Excursion rate (%) <sup>a</sup>					44	43	3		29		<1	
1987	Minimum (DO) <sup>b</sup>					3.5	3.6	4.6		3.9		4.9	
1000	Excursion rate (%) <sup>a</sup>	51	52	52			3		10	62			
1988	Minimum (DO) <sup>b</sup>	3.5	3.3	3.8			4.8		4.4	2.3			
1000	Excursion rate (%) <sup>a</sup>			65	<1		37	2		38	14		
1989	Minimum (DO) <sup>b</sup>			3.7	4.9		4.1	4.8		2.4	4.2		
1000	Excursion rate (%) <sup>a</sup>			1	5	3	11	<1	<1				
1990	Minimum (DO) <sup>b</sup>			4.8	4.6	4.7	4.5	4.8	4.9				
1001	Excursion rate (%) <sup>a</sup>		<1	8	37	34	1	5	14	55	99		
1991	Minimum (DO) <sup>b</sup>		4.7	4.3	4.4	4.2	4.9	4.7	4.4	1.8	0.4		
1000	Excursion rate (%) <sup>a</sup>		21	100	60	29	43	39	97	100	77	6	
1992	Minimum (DO) <sup>b</sup>		3.1	2.1	1.9	3.6	3.7	3.7	2.8	0.5	1.3	4.7	
1000	Excursion rate (%) <sup>a</sup>			25	8	2	29	54	87	81	23		1
1993	Minimum (DO) <sup>b</sup>			3.7	4.7	4.8	3.6	3.7	2.6	2.6	1.6		4.8
1004	Excursion rate (%) <sup>a</sup>		2		<1		61	80	63	16	46		
1994	Minimum (DO) <sup>b</sup>		4.8		4.9		4.0	3.7	3.4	4.3	3.2		
4007	Excursion rate (%) <sup>a</sup>							2	61	6			
1995	Minimum (DO) <sup>b</sup>							4.8	3.0	4.6			
1001	Excursion rate (%) <sup>a</sup>	15	NA				8	63	94	89	15	18	
1996	Minimum (DO) <sup>b</sup>	4.1					4.8	3.4	2.0	2.5	3.7	4.3	
100-	Excursion rate (%) <sup>a</sup>						14	74	88	83	44	2	11
1997	Minimum (DO) <sup>b</sup>						3.6	3.1	3.3	2.4	2.2	4.7	4.5
	Excursion rate (%) <sup>a</sup>												
1998	Minimum (DO) <sup>b</sup>												
	Excursion rate (%) <sup>a</sup>					NA	<1	48	20	43	100	93	39
1999	Minimum (DO) <sup>b</sup>						4.9	3.0	3.1	1.8	1.7	3.8	3.8
	Excursion rate (%) <sup>a</sup>	4	11				11	61	28	1.0	117	0.0	12
2000	Minimum (DO) <sup>b</sup>	47	39				29	29	27	4.8			47
	Excursion rate (%)a	5	0.7				69	75	73	61			NA
2001	Minimum (DO) <sup>b</sup>	47					25	23	30	2.9			1111
Δνσ <sup>c</sup>		5	6	14	6	6	2.5	34	37	36	23	3	4

#### 1 Table 8-11. Temporal Distribution of Low Dissolved Oxygen Impairment

Source: Central Valley Regional Water Quality Control Board 2005.

Notes: DO = dissolved oxygen.

For each month of the year in the table, the upper number presented is the percentage of hourly DO measurements below 5.0 mg/L recorded that month. If a cell is blank, there were no DO measurements below 5.0 mg/L that month. If a cell contains "NA," no data were recorded at all for that month. The lower italicized number presented for each month is the minimum DO concentration measured that month. The average rate (weighted to account for months with partial data sets) for the 19-year period is shown in the bottom row.

<sup>a</sup> Excursion rate is the number of hourly average DO measurements from the California Department of Water Resources monitoring station below 5.0 mg/L divided by the total number of such measurements recorded that month, shown as a percentage.

<sup>b</sup> The minimum hourly average DO measurement for the month in mg/L.

<sup>c</sup> Average excursion rate is not the simple average of all monthly data—it is weighted to account for months that had only partial data sets.

#### 1 Existing Conditions in the Study Area

2 All examined locations in the Delta had mean DO concentrations above 8.4 mg/L in recent years

3 (water years 2001–2006) except the San Joaquin River at Buckley Cove (6.8 mg/L, Figure 8-21). DO

minima were below 7.0 mg/L at approximately 40% of examined stations including the Sacramento
 River at Hood (4.8 mg/L), which was the only value at that location below 6.0 mg/L during that time

5 River at Hood (4.8 mg/L), which was the only value at that location below 6.0 mg/L during that tir 6 period, the San Joaquin River at Vernalis (4.3 mg/L), the Sacramento River at Mallard Island (6.5

- 7 mg/L), and the San Joaquin River at Buckley Cove (3.3 mg/L), which falls under the Stockton Deep
- 8 Water Ship Channel water quality criteria. Mean values for the north-of-Delta area ranged from 9.6
- 9 mg/L at the American River at WTP to 11.0 mg/L at the Sacramento River at Keswick (Table 8-12).
- 10 South-of-Delta mean values were lower than north-of-Delta stations examined (8.2 to 8.9 mg/L).
- 11 Time series data indicate that DO concentrations at the examined stations generally fluctuate on an
- 12 annual basis (Figure 8-22 and Figure 8-23). Higher values have tended to occur during the months
- 13 of November through March, with lower values occurring during June through September. The San
- 14 Joaquin River at Buckley Cove site has continued to experience low DO concentrations, primarily in
- 15 the late summer to late fall period.

# Table 8-12. Dissolved Oxygen Concentrations at Selected North- and South-of-Delta Stations, Water Years 2001–2006<sup>a</sup>

		Dissolved Oxygen (mg/L)									
Location	Samples	Minimum	Maximum	Mean	Median						
Sacramento River at Keswick	32	7.3	15.6	11.0	11.1						
Sacramento River at Verona	15	5.4	13.0	10.0	10.0						
Feather River at Oroville	29	7.4	12.5	10.1	10.2						
American River at WTP	120	6.5	13.0	9.6	9.5						
California Aqueduct at Check 13	68	5.7	10.9	8.9	9.0						
California Aqueduct at Check 29	49	0.0	12.6	8.2	9.5						

Source: California Department of Water Resources 2009b.

Notes: mg/L = milligrams per liter; WTP = water treatment plant.

<sup>a</sup> Sample size represents water quality samples having values at or greater than the reporting limit.

18

19 The 2006 Bay-Delta WQCP, Region 2 Basin Plan, and Region 5 Basin Plan all contained DO objectives 20 applicable to water bodies in the affected environment. A DO objective for protection of fish and 21 wildlife beneficial uses exists in the 2006 Bay-Delta WQCP for the San Joaquin River between Turner 22 Cut and Stockton: 6.0 mg/L from September through November (State Water Resources Control 23 Board 2006). The Region 5 Basin Plan has the same objective for the San Joaquin River, and the 24 Region 2 Basin Plan incorporates by reference the DO objectives in the 2006 Bay-Delta WQCP 25 (Central Valley Regional Water Quality Control Board 2009a; San Francisco Bay Regional Water 26 Quality Control Board 2007). The Region 5 Basin Plan contains the following additional numerical 27 DO objectives for the Delta (Central Valley Regional Water Quality Control Board 2009a).

- At least 7.0 mg/L in the Sacramento River below the I Street bridge and west of the Antioch
   Bridge.
- At least 5.0 mg/L at all other locations and times, unless the water body has been constructed
   for special purposes and fish are excluded or not important as a beneficial use.

- In addition, the Region 5 Basin Plan requires that water bodies outside the legal boundary of the
   Delta meet certain saturation levels and not be reduced below the following levels at any time.
- 3 Waters designated WARM, 5.0 mg/L.
- 4 Waters designated COLD, 7.0 mg/L.

5

• Waters designated SPWN, 7.0 mg/L.

The Region 2 Basin Plan also has minimum DO objectives for warm and coldwater habitat of
5.0 mg/L and 7.0 mg/L, respectively (San Francisco Bay Water Board 2007). Lastly, the Region 5
Basin Plan contains a DO objective for the Sacramento River from Keswick Dam to Hamilton City of
9.0 mg/L (or 95% saturation) from June 1 to August 31, and an objective of 8.0 mg/L for the Feather
River from Fish Barrier Dam at Oroville to Honcut Creek from September 1 to May 31 (Central
Valley Regional Water Quality Control Board 2009a). There are no DO criteria in the CTR (as it is not
a priority pollutant), nor is there a California drinking water MCL for DO.

13 Water bodies in the affected environment listed on the state's CWA Section 303(d) list as impaired 14 because of low DO levels include Middle River, Old River, the Stockton Deep Water Ship Channel and 15 portions of other sloughs and rivers in the southern, eastern, and western Delta (State Water 16 Resources Control Board 2011). A TMDL for the Stockton Deep Water Ship Channel was approved 17 by USEPA on February 27, 2007, and includes a Region 5 Basin Plan Amendment that contains a 18 Control Program to reduce the amount of oxygen-demanding substances and their precursors in the 19 San Joaquin River. The TMDL takes a phased approach to allow more time to gather additional 20 informational on source and linkages to the DO impairment, while at the same time moving forward 21 on improving DO conditions. TMDLs for listed water bodies are proposed for completion in 2012 22 through 2021(State Water Resources Control Board 2011).

23 Actions that are being taken to address DO conditions in the Stockton Deep Water Ship Channel, or 24 have assisted in improving DO conditions, include the construction of water aeration devices by the 25 Port of Stockton at the confluence of the San Joaquin River and Stockton Deep Water Ship Channel 26 and by DWR with a new aeration facility at the west end of the Port of Stockton docks in the Deep 27 Water Ship Channel. DWR's aeration facility is much larger than the Port of Stockton system and 28 injects pure oxygen into the Deep Water Ship Channel through a 200-foot-long diffuser during 29 periods when DO conditions approach, or drop below, 5 mg/L. Testing of the facility during 2008– 30 2010 indicates that the aeration facility can help prevent exceedances of the DO objectives but is not 31 sufficient to prevent low DO under all possible upstream oxygen loading conditions (ICF 32 International 2010). Additionally, the Stockton RWCF constructed nitrifying bio-towers that became 33 operational in 2006, which, by converting ammonia to nitrate, reduce the historical ammonia 34 loading rate and its associated oxygen demand to the San Joaquin River by about 90%.

# 35 **8.1.3.7** Salinity and Electrical Conductivity

### 36 Background and Importance in the Study Area

37 Salinity is the concentration of dissolved salts in water. Typical salts found include the major cations

38 (calcium, magnesium, sodium, and potassium) and anions (sulfate, chloride, fluoride, bromide,

39 bicarbonate, and carbonate). The relative proportion of the anions and cations are different in

40 typical freshwater and seawater, with sodium and chloride dominating seawater salinity. The

- 41 composition of dominant cations and anions in freshwater can vary to a much greater degree.
- 42 Salinity can be measured in a variety of ways, including chloride concentration, TDS concentrations,

- 1 and EC. While a recognized international measurement scale of salinity exists (Practical Salinity
- 2 Units), the term is not commonly used, and the measured parameters EC and TDS are more often
- 3 used interchangeably to refer to generalized effects of salinity. The beneficial uses most affected by
- 4 salinity concentrations are municipal, agricultural, and industrial water supply.
- Additionally, changes in salinity, including tidally influenced interfaces between freshwater and
  saltwater in the Delta, directly affect aquatic organisms and indirectly affect aquatic and wildlife
  habitats (warm freshwater habitat, cold freshwater habitat, estuarine habitat). Related beneficial
  uses such as commercial and sport fishing and shellfish harvesting also are affected.
- EC and TDS values tend to be highly correlated because the majority of chemicals that contribute to
  TDS are charged particles that impart conductance of water. EC often is used to measure salinity
  because a simple electronic probe can measure salinity directly in the field and be recorded at
  frequent intervals (e.g., every 15 minutes), making it a cost-effective measurement. Other measures
  require field collection of water samples and laboratory analysis, which can be expensive. EC units
  commonly used are micromhos per centimeter (µmhos/cm) and milliSiemens per centimeter
  (mS/cm, and both are measures of the conductivity of the water.
- 16 Salinity can originate from natural sources such as seawater and rainfall-induced leaching of salts 17 from soils. Anthropogenic sources of salinity include drainage from irrigated agricultural lands and 18 managed wetlands, agricultural chemical soil additives, municipal and industrial wastewater 19 discharges, and urban stormwater. Salinity also increases through evaporative concentration, which 20 occurs during the dry, warm months of the year in ditches, canals, and reservoirs. Also, when excess 21 water is applied to land for crop irrigation, the excess runs off to drainage ditches where it can be 22 subject to evaporative concentration. Concern about salinity involves three main issues: drinking 23 water, crop irrigation, and biota/habitat. Elevated concentrations of salinity result in poor-tasting 24 water and also limit the ability to recycle wastewater for nonpotable uses (e.g., landscape irrigation). 25 The TDS concentration of water from Sierra Nevada streams is typically less than 100 mg/L, while 26 drinking water from the Delta typically has TDS concentrations from 150 to 300 mg/L, with 27 concentrations occasionally exceeding 500 mg/L (CALFED Bay-Delta Program 2007a). Bromide, a 28 constituent most commonly found in seawater and marine sediments, is a precursor to the 29 formation of DBPs in drinking water facilities, which can be harmful to humans and animals (see 30 Section 8.1.3.3 for a detailed discussion of bromide). In addition, industrial processes that require low-salinity water can be negatively affected. Salt removal during the water purification process (for 31 32 either drinking or process water) is presently very expensive.
- 33 When salinity concentrations in irrigation water are too high, yields for salt-sensitive crops may be 34 reduced. Salinity can decrease water available to the plant and cause plant stress (CALFED Bay-35 Delta Program 2007a). There are also fish, wildlife, and aquatic plant species that have adapted to naturally occurring salinity ranges in the Bay-Delta system, with specific salinity requirements at 36 37 certain life stages in order to survive. There is evidence to suggest that the artificial stabilization of 38 salinity, which has been undertaken in the Delta to maximize drinking and agricultural water 39 quality, may create habitat more suitable for invasive species than for native species (Lund et al. 40 2007).
- The primary source of salinity in the Delta is seawater intrusion from the west (CALFED Bay-Delta
  Program 2000), which occurs at greater magnitudes when Delta outflow to San Francisco Bay is low.
  Salinity also is elevated in the San Joaquin River inflows as a result of irrigated agricultural drainage
- 44 on southern San Joaquin Valley soils of marine origin that are naturally high in salts, and from salt in

- 1 Delta waters that are used for irrigation and returned back to the Delta. From a broad viewpoint,
- 2 salinity is determined as interplay between the amount of freshwater entering the Delta from the
- 3 major tributaries (e.g., Sacramento and San Joaquin Rivers) and seawater from San Francisco Bay.
- 4 During the late winter and spring months of seasonally elevated runoff and flows, and in particular
- 5 during wet years with high levels of runoff from interior California, the elevated freshwater flows
- limit the extent of seawater intrusion into the Delta from the Bay. During low-flow summer and fall
  months, and dry water-year types with low levels of runoff, the lower freshwater flows result in
- 8 greater amounts of seawater intrusion (Figures 8-4 and 8-5). Maximum salinity intrusions into the
- 9 study area from the Bay are greatest during low-precipitation years.
- 10 The volume of Delta channels subject to daily tidal action is an important factor affecting the extent 11 of high-salinity seawater intrusion and also influences the behavior of saline water once in the Delta. 12 As described above, salinity in the Suisun Marsh channels are similarly affected by tidal seawater 13 intrusion, and the SMSCG facilities and operations were developed in the late 1980's in response to 14 the need to better manage changing salinity conditions. Increases in channel volume associated with 15 levee failures on Delta islands (Mierzwa and Suits 2005) can result in daily tidal exchange moving 16 considerably farther inland compared to conditions with the island levees intact. The June 2004 17 failure of a levee at Jones Tract, which flooded both upper and lower Jones Tract, resulted in 18 substantial increased salinity conditions in the southern and central Delta (Mierzwa and Suits 19 2005).
- The description of salinity in the Delta provided above is intended as an overview; salinity in the
  Delta can vary greatly in time and space (CALFED Bay-Delta Program 2007a) with many
  contributing factors, including those following.
- Hydrology (precipitation and runoff).

24

- Water operations (reservoir releases, channel barrier operations, diversion pumping rates).
- Watershed sources (agriculture, managed wetlands, natural leaching, municipal and industrial discharges).
- Hydrodynamics (geometry of water bodies, meteorology, salinity gradients, freshwater inputs, tidal action).

# 29 Existing Conditions in the Study Area

30 During the water year 2001–2006 period, mean EC concentrations tended to increase from the 31 northern Delta to the southern Delta, and from the eastern Delta to the western Delta (Figure 8-24). 32 For example, EC mean concentrations in the northern Delta were 166 and 141 µmhos/cm for the 33 Sacramento River at Hood and the Mokelumne River (South Fork) at Staten Island, respectively. In 34 the southern Delta region, EC mean concentrations were 590 and 673 µmhos/cm for the San Joaquin 35 River at Buckley Cove and the San Joaquin River near Vernalis, respectively. As water exits the Delta, 36 mean EC concentrations were 3,481 and 2,366 µmhos/cm for the Sacramento River above Point 37 Sacramento and the San Joaquin River at Antioch Ship Channel, respectively. Mean EC 38 concentrations increased to 4,920 µmhos/cm at the Sacramento River at Mallard Island and were 39 highest at Suisun Bay at Bulls Head Point near Martinez, with a value of 19,331  $\mu$ mhos/cm.

- 40 Mean values for the north-of-Delta area were lower than in the Delta region, ranging from
- 41 65 μmhos/cm at the American River at the WTP to 120 μmhos/cm at the Sacramento River at
- 42 Verona (Table 8-13). South-of-Delta mean values were higher than those for the north-of-Delta

- 1 stations examined (439 to 460  $\mu mhos/cm$ ), and slightly higher than the mean at the Banks
- 2 headworks (393 μmhos/cm) (Figure 8-24).

# Table 8-13. Electrical Conductivity Concentrations at Selected North- and South-of-Delta Stations, Water Years 2001–2006

		Electrical Conductivity (µmhos/cm)									
Location	Samples	Minimum	Maximum	Mean	Median						
Sacramento River at Keswick	32	82	127	106	108						
Sacramento River at Verona	15	92	148	120	117						
Feather River at Oroville	29	53	239	86	83						
American River at WTP	120	6	152	65	65						
California Aqueduct at Check 13	69	217	981	460	465						
California Aqueduct at Check 29	74	133	680	439	456						

Source: California Department of Water Resources 2009b.

Notes:  $\mu$ mhos/cm = micromhos per centimeter; WTP = water treatment plant.

<sup>a</sup> Sample size represents water quality samples having values at or greater than the reporting limit.

5

Time series data indicate that EC concentrations at the examined stations generally fluctuate on an
annual basis (Figures 8-25a, 8-25b, and 8-26). However, peak values occurred at different times of
the year for the various locations. Factors influencing this variability may include hydrology, water
operations, watershed sources, and hydrodynamics in the Delta.

10 Because EC is not a priority pollutant, there are no criteria established for EC in the NTR or CTR. The secondary MCL for EC is specified as a range: 900 microSiemens per centimeter ( $\mu$ S/cm) (1 11 12  $\mu$ S/cm=1  $\mu$ mhos/cm) (recommended), 1,600  $\mu$ S/cm (upper), and 2,200  $\mu$ S/cm (short-term), and is 13 applicable to all surface waters in the affected environment, other than the Delta, that have the 14 municipal and domestic supply beneficial use designation. The Region 5 Basin Plan specifies EC 15 objectives for the Sacramento River, Feather River, and San Joaquin River; it also contains EC 16 objectives for the Delta, which have been superseded by the 2006 Bay-Delta WQCP. The Bay-Delta 17 WOCP contains EC objectives for the Delta for agricultural and fish and wildlife beneficial use 18 protection, which vary by month and water-year type (see Appendix 8A, Water Quality Criteria and 19 *Objectives*). The Bay-Delta WQCP EC objectives for agricultural protection are designed primarily to 20 control salinity conditions in the interior and southern Delta channels, and San Joaquin River inflow 21 to the Delta at Vernalis, which tend to have higher salinity concentrations and are influenced most 22 by Delta exports. A contract between DWR and the North Delta Water Agency specifies that DWR 23 will operate the SWP to achieve specified EC levels at certain Delta locations that, a minimum, must 24 be equal to or better than the State Water Board's Bay-Delta WQCP EC objectives (California Department of Water Resources 1981). 25

Table 8-13a summarizes the record of compliance with the Delta EC objectives that are specified in the Bay-Delta WQCP. The compliance record indicates that with the exception of a 35 day period at the Sacramento River at Emmaton location during the severe drought of 2013, Delta water supply operations have been able to maintain compliance with the agricultural EC objectives in the interior and western Delta locations and all fish and wildlife EC objectives. The south Delta EC objectives have been exceeded at the San Joaquin River at Brandt Bridge, Old River at Tracy Bridge, and Old River at Middle River locations for various lengths of time in several years. Water quality in the

- 1 southern Delta downstream of Vernalis is influenced primarily by San Joaquin River inflow; tidal
- 2 action; agricultural return flows; and channel capacity. The Delta water supply operations have
- 3 relatively little influence on salinity levels at these locations, and the elevated salinity in south Delta
- 4 channels is affected substantially by local salt contributions discharged into the San Joaquin River
- 5 downstream of Vernalis as evidenced by the comparatively lower EC levels at Vernalis and the
- 6 Banks and Tracy export locations.

#### 7 Table 8-13a. Summary of Compliance with Delta Electrical Conductivity Objectives (1995–2014)

	Objective <sup>a, b</sup>		Exceedances of Objective				
Location	Applicable Period and narrative description	Days/ Year <sup>c</sup>	Years with Objective Exceeded	Maximum Days Exceeded	Median Days Exceeded d		
Agricultural Water Supply	Objectives						
Sacramento River at Emmaton	Apr 1–date end varies by WY 14-day avg EC varies by WY	137	1	35	35		
San Joaquin River at Jersey Point	Jun 1–period end varies by WY 14-day avg EC varies by WY	76	0	0	0		
SF Mokelumne at Terminous	Apr 1–Aug 15 14-day avg EC varies by WY	137	0	0	0		
San Joaquin River at San Andreas	Apr 1–date end varies by WY 14-day avg EC varies by WY	137	0	0	0		
Old River at Tracy	Apr 1–Aug 31 30-day avg EC<= 0.7 mS/cm Sep 1–Mar 31 30-day avg EC<= 1.0 mS/cm	365	9	289	88		
Old River at Middle River	Apr 1–Aug 31 30-day avg EC<= 0.7 mS/cm Sep 1–Mar 31 30-day avg EC<= 1.0 mS/cm	365	2	47	41		
San Joaquin River at Brandt Bridge	Apr 1–Aug 31 30-day avg EC<= 0.7 mS/cm Sep 1–Mar 31 30-day avg EC<= 1.0 mS/cm	365	3	68	28		
San Joaquin River at Vernalis	Apr 1–Aug 31 30-day avg EC<= 0.7 mS/cm Sep 1–Mar 31 30-day avg EC<= 1.0 mS/cm	365	0	0	0		
CCF	Oct 1–Sep 30 Monthly avg EC<= 1.0 mS/cm	365	0	0	0		
DMC at Tracy PP	Oct 1–Sep 30 Monthly avg EC<= 1.0 mS/cm	365	0	0	0		

	Objective <sup>a, b</sup>		Exceed	lances of Obj	ective
Location	Applicable Period and narrative description	Days/ Year <sup>c</sup>	Years with Objective Exceeded	Maximum Days Exceeded	Median Days Exceeded d
Fish & Wildlife Objective					
Chipps Island and Port Chicago	Feb 1–Jun 30 "X2" objective for EC (min days/month vary by PMI)	150	0	0	0
San Joaquin River between Jersey and Prisoners Points	Apr 1–May 31 14-day avg EC<= 0.44 mS/cm	61	0	0	0
Eastern Suisun Marsh (Sacramento River at Collinsville)	Oct 1–May 31 Monthly avg high tides EC varies by month.	243	0	0	0
Eastern Suisun Marsh (Montezuma Slough at National Steel)	Oct 1–May 31 Monthly avg high tides EC varies by month.	243	0	0	0
Eastern Suisun Marsh (Montezuma Slough near Beldon's Landing)	Oct 1–May 31 Monthly avg high tides EC varies by month.	243	0	0	0
Western Suisun Marsh (Chadbourne Slough)	Oct 1–May 31 Monthly avg high tides EC varies by month and deficiency period.	243	0	0	0
Western Suisun Marsh (Suisun Slough)	Oct 1–May 31 Monthly avg high tides EC varies by month and deficiency period.	243	0	0	0
Notes: Avg = average; CCF = mS/cm = milliSiemen	= Clifton Court Forebay; CCC = Contra ns per centimeter; PP=Pumping Plant; l	Costa Can PMI = pre	al; DMC= Delta vious month's I	-Mendota Ca Eight River In	nal; Idex; SF

Mokelumne = South Fork Mokelumne River; WY= water year.

<sup>a</sup> This table also includes objectives/standards set by Water Rights Orders 95-6 and 98-6.

<sup>b</sup> Only partial description of objective provided; refer to Bay-Delta Water Quality Control Plan for full text of objective.

 $^{\rm c}$   $\,$  Total number of days in year that requirement is applicable.

<sup>d</sup> Median calculated using only years when exceedances occurred.

1

The Region 2 Basin Plan contains agricultural EC objectives; however, the affected environment of
 the Delta and downstream Bay waters in Region 2 are generally saline and do not likely serve as a
 major water source for agricultural activity. For the protection of fish and wildlife habitat, the Bay Delta WQCP regulates EC in western and interior Delta locations and Suisun Marsh.

6 The Central Valley Water Board and the State Water Board, in coordination with funding from the 7 Central Valley Salinity Coalition, are overseeing the Central Valley Salinity Alternatives for Long-8 Term Sustainability (CV-SALTS) program, which is a science, policy, and regulatory planning process 9 that began in 2006 to address the long-term buildup of salts, including nitrates, throughout the 10 Central Valley in a comprehensive, consistent, and sustainable manner. Through a collaborative 11 multistakeholder process, the CV-SALTS program will result in development of a Central Valley Salt 12 and Nutrient Management Plan (SNMP), along with Basin Plan amendments to implement the SNMP. 13 A goal for CV-SALTS is to foster regional collaborations for more efficient and effective salinity and 14 nutrient management from regulated discharges and actions beyond the jurisdiction of the Central 15 Valley Water Board and State Water Board, such as regional salt storage or conveyance systems,

- 1 treatment facilities, Real-Time Management, water or salt trading, or other actions that the
- regulators are unable to require, but which could facilitate sustainable salinity management in theregion.

CV-SALTS prepared an updated strategy and workplan in February 2012 that identified necessary 4 5 studies to develop the SNMP. CEQA scoping meetings were held in late 2013 to solicit comments on 6 potential components of the Central Valley SNMP. CV-SALTS has completed many studies identified 7 in the early planning stages for CV-SALTS, including review and evaluations of applicable and 8 potential alternative salinity and nutrient regulatory policies and water quality objectives for 9 beneficial use protection. Many more studies, including economic and environmental review of 10 proposed SNMP alternatives, are underway. A Strategic Salt Accumulation Land and Transport 11 Study (SSALTS) is being prepared to identify the range of viable salt disposal methods for the 12 Central Valley (taking into account regulatory, institutional, economic, and technological issues) and 13 inclusion in the SNMP. The SSALTS study will evaluate existing salt disposal areas, establishment of 14 new salt disposal areas within the Central Valley, export or transport of salt out of the Central Valley, 15 or some combination of the above. Two parts of the study have been completed to date including a 16 "Phase 1" report in December 2013 of potential study areas, and a "Phase 2" report in October 2014 17 that identifies potential salt disposal options.

- 18 As envisioned by CV-SALTS, the major final phases to develop the SNMP by mid-2016 are as follows:
- Initial Conceptual Model (ICM): The ICM study report was prepared in August 2013 and provides an approximate water, salt, and nitrate load balance analysis for the Central Valley floor in 22 areas of analysis referred to as Initial Analysis Zones (IAZs). The analysis uses the USGS 2009 Central Valley Hydrologic Model (CVHM) model, coupled with the Watershed Analysis Risk Management Framework model, to evaluate TDS, chloride, and nitrate mass loading and transport in the Central Valley.
- Development of the Draft SNMP: This phase will utilize the data collected and/or organized as well as the methods and results developed as a part of the ICM. The Draft SNMP will provide refined spatial detail in some locations for the water balance, salt, and nitrate modeling of the Central Valley floor.
- Regulatory Approval Process: During this phase, the SNMP will be finalized and the documents
   that are necessary for the regulatory approval process for the adoption of the SNMP will be
   developed and submitted as a part of the Basin Plan Amendments.
- Development of Local SNMPs: It is anticipated that, upon completion of SNMP, focused SNMPs
   (Local SNMPs) may be developed and implemented by local and/or regional entities as needed.

Multiple water bodies in the affected environment are on the state's CWA Section 303(d) list for impairment by elevated EC levels, as follows: (a) southern, northwestern, and western channels in the Delta; (b) Delta export area; (c) Grasslands drainage area, Mud Slough, and Salt Slough in the San Joaquin River valley; (d) San Joaquin River from Bear Creek to Delta boundary; and (e) Suisun Marsh (State Water Resources Control Board 2011). A TMDL has been prepared for the lower San Joaquin River at Vernalis, and the TMDL for segments upstream from Vernalis is under development.

# 18.1.3.8Emerging Pollutants: Endocrine-Disrupting Compounds,2Pharmaceutical and Personal Care Products, and Nitrosamines

#### 3 Background

4 Emerging water quality contaminants represent a broad range of chemicals that have not 5 traditionally been part of monitoring programs because they were not deemed important until 6 recently or the ability to quantify them had not been possible until recent laboratory advances 7 allowed their detection. As such, data for these parameters in the study area are relatively sparse. 8 The beneficial uses (Table 8-1)most directly affected by emerging pollutant concentrations are 9 aquatic organisms (cold freshwater habitat, warm freshwater habitat, and estuarine habitat) and 10 drinking water supplies (municipal and domestic supply). The focus of the following section is on 11 three classes of emerging contaminants: EDCs, PPCPs, and nitrosamines (e.g., NDMA).

#### 12 Endocrine-Disrupting Chemicals

13 EDCs interfere with hormone (endocrine) systems in animals. Hormones are released by body 14 organs (e.g., thyroid, ovaries, testes) and act as chemical messengers to other organs and tissues. 15 Hormones bind with receptor sites in a way similar to how a key fits into a lock. Upon binding, the 16 receptor carries out the hormone's instructions by either altering the cell's existing proteins or 17 turning on genes that will build a new protein (U.S. Environmental Protection Agency 2009b). Both 18 of these actions create reactions throughout the body. The hormone system operates from 19 conception through old age, affecting development, reproduction, metabolism, and other crucial 20 body functions.

The problem with EDCs is that they can bind to hormone receptor sites in the body. The effect of this action varies but usually involves altering the function of the hormone system (U.S. Environmental Protection Agency 2009b). For example, an EDC that mimics a natural hormone can result in overor underproduction of a chemical or response (e.g., too much growth hormone) or generation of a response at an inappropriate time (e.g., producing insulin when not needed). Other EDCs can block natural hormones from binding. Overall, the action of EDCs is typically undesirable because EDCs can disrupt normal body function.

- 28 EDCs have been studied with respect to their potential impacts on aquatic organisms (e.g.,
- Snyder 2003, 2008). For example, studies of the impact of estrogen exposure on fish downstream of
  WWTPs have detected elevated levels of vitellogenin, a female-specific egg yolk protein, in male fish.
  In a 7-year study, investigators found that concentrations of estrogens/estrogen mimics observed in
  freshwater could affect the sustainability of wild fish populations by altering the male population
  (Kidd et al. 2007).
- Examples of EDCs include natural plant and animal compounds, metals (e.g., arsenic, cadmium, lead,
   mercury), dioxins, polycyclic aromatic hydrocarbons (PAHs), pesticides, PPCPs, and PCBs (Snyder
   2008). Sources of anthropogenic EDCs include WWTPs, private septic systems, urban stormwater
- 37 runoff, industrial effluents, landfill leachates, discharges from fish hatcheries and dairy facilities,
- 38 runoff from agricultural fields and livestock enclosures, and land amended with biosolids or manure.
- 39 WWTPs are not specifically designed to treat and remove EDCs, and the WWTP industry is just
- 40 beginning to examine their ability to treat for EDCs, with some degree of success (e.g., Snyder 2008;
- 41 Benotti et al. 2009; Contra Costa Water District 2009); however, our understanding of treatability

for CECs is incomplete. Related research suggests that estrogen compounds can be biodegraded in
 the stream sediments below plant outfalls (Bradley et al. 2009).

#### 3 Pharmaceuticals and Personal Care Products

PPCPs generally represent products used by humans for personal health (e.g., prescription and overthe-counter drugs) or cosmetic (e.g., fragrances, lotions) reasons, as well as products used to
enhance livestock growth or health (e.g., hormones, antibiotics).

7 PPCPs in the environment have not yet been shown to adversely affect human health, but some

- 8 studies suggest that they contribute to ecological harm (U.S. Environmental Protection
- 9 Agency 2009c). PPCPs have been found in most places sampled but typically at very low
- 10 concentrations. Research to study the long-term exposure to very low PPCP concentrations is in its
- 11 infancy. Concern exists because so much is unknown about the effects of PPCPs and because the
- 12 number of PPCPs is growing.
- According to the USEPA (2009c), people contribute PPCPs to the environment when medication
   residues pass out of the body and into sewer lines, when externally applied drugs and personal care
   products they use wash down the shower drain, and when unused or expired medications are
   placed in the trash or flushed down a toilet.
- 17 Municipal WWTPs are not specifically designed to treat and remove PPCPs; however, activated 18 sludge treatment processes are known to exhibit PPCP treatment and removal effectiveness for 19 many compounds. The Water Environment Federation has sponsored research that investigated 20 factors of WWTP processes that result in PPCP removal performance (Oppenheimer and Stephenson 21 2006). The study evaluated monitoring data for 20 PPCP compounds in a variety of secondary 22 biological and filtration treatment processes, including processes with nitrification and 23 denitrification. The study determined that in general, an increase in solids residence time (SRT) was 24 an important factor resulting in enhanced removal efficiency for the majority of the monitored 25 chemicals. The SRT required to achieve consistent removal above 80% is compound-specific, with 26 many of the target compounds well removed by activated sludge processes with SRTs of 5 to 15 27 days. Half of the 20 PPCP target compounds showed frequent occurrence in secondary influent, but 28 were also efficiently removed (>80%) at SRT of less than 5 days, consisting of caffeine, ibuprofen, 29 oxybenzone, chloroxylenol, methylparaben, benzyl salicylate, 3-phenylpropionate, butylbenzyl 30 phthalate, and octylmethoxycinnamate. An SRT of more than 30 days was necessary to achieve 80% 31 removal for certain compounds. Miège et al. (2009) evaluated PPCP removal performance based on 32 monitoring data from 117 WWTPs and determined that PPCP removal efficiency was highest in 33 facilities utilizing activated sludge with nitrogen removal processes. They determined that the main 34 mechanisms involved in removal efficiency of the PPCPs were biodegradation (e.g., oxidation, 35 hydrolysis, demethylation, cleavage of glucuronide conjugates), sorption on sludge or particulate matter (by hydrophobic or electrostatic interactions), and filtration. 36
- Given the hundreds of EDCs and PPCPs that exist, determining which compounds to monitor
  presents a challenge (e.g., Hoenicke et al. 2007; de Voogt et al. 2009; Southern California Coastal
  Water Research Project 2009). National reconnaissance studies have keyed in on several dozen
  chemicals that are known to have or may have the potential to affect humans and wildlife.
- The first nationwide study took place in 1999 and 2000 and examined 95 chemicals in 139 streams
  across 30 states (Kolpin et al. 2002). According to the study, the most frequently detected
  compounds were coprostanol (fecal steroid); cholesterol (plant and animal steroid); N,N-

- 1 diethyltoluamide (insect repellant); caffeine (stimulant); triclosan (antimicrobial disinfectant); tri(2-
- 2 chloroethyl) phosphate (fire retardant); and 4-nonylphenol (nonionic detergent metabolite). In a
- 3 follow-up study, the most frequently detected chemicals targeted in surface water were cholesterol,
- 4 metolachlor (herbicide), cotinine (nicotine metabolite), and  $\beta$ -sitosterol (natural plant sterol).

#### 5 **Nitrosamines**

- 6 Nitrosamines are a family of semi-volatile organic chemicals containing a nitroso and an amine
- 7 functional group. N-Nitrosodimethylamine (NDMA) is the best-known nitrosamine, although there 8 are several others of importance, including N-Nitrosodiethylamine (NDEA) and N-Nitrosodi-n-
- 9 propylamine (NDPA). Chlorination or chloramination of water containing organic-nitrogen, such as
- 10 occurs during water and wastewater treatment, can lead to the production of NDMA and other
- 11 nitrosamines. NDMA and other nitrosaminesalso can form or be leached during treatment of water
- 12 by anion exchange resins. NDMA and other nitrosamines are not easily removed during treatment,
- 13 as they do not readily biodegrade, adsorb, or volatilize (Najm and Trussell 2001).
- 14 NDMA has been used in the production of liquid rocket fuel, and in a variety of other industrial uses.
- 15 It has been found in foods, beverages, drugs, and tobacco smoke (National Toxicology Program
- 16 2011). NDMA and other nitrosamines can cause cancer in laboratory animals. The USEPA classifies a
- 17 number of them as probable human carcinogens. In 2006, the Office of Environmental Health and
- 18 Hazard Assessment established a public health goal of 3 nanograms per liter (ng/L) for NDMA. The
- 19 DPH also has a 10 ng/L notification level for several nitrosamines, including NDMA.
- 20 (http://www.cdph.ca.gov/certlic/drinkingwater/pages/NDMA.aspx accessed 4-23-12)

#### 21 Importance in the Study Area

22 Studies of EDCs and PPCPs in California waters are, like the national studies, typically less than 10 23 years old. A few of these studies are highlighted in the following sections.

- 24 In 2001 and 2002, a survey of raw and treated drinking water from four water filtration plants in 25 San Diego County showed the occurrence of several PPCPs including phthalate esters, sunscreens, 26 clofibrate, clofibric acid, ibuprofen, triclosan, and DEET (Loraine and Pettigrove 2006). This is 27 important because on average, roughly a third of the water in San Diego County originates from the 28 Delta via conveyances of the SWP. According to the study, occurrence and concentrations of these 29 compounds were highly seasonally dependent, and reached maximums when the flow of the San 30 Joaquin River was low and the quantity of imported water was high. The maximum concentrations 31 of the PPCPs measured in the raw water were correlated with low-flow conditions in the Delta that 32 feed the SWP.
- 33 Sampling in the Bay-Delta system in 2002 and 2003 resulted in detection of several EDCs and PPCPs 34 (Hoenicke et al. 2007). In this study, the authors reported flame-retardant compounds, pesticides 35 and insecticide synergists, insect repellents, PPCPs, plasticizers, non-ionic surfactants, and other 36 manufacturing ingredients in water, sediment, and biological tissue samples. Several of these 37 compounds, especially polybrominated diphenyl ether flame retardants, exhibited concentrations of 38 environmental concern. The highest tissue concentrations of total polybrominated diphenyl ethers 39 in bivalves (ovsters, mussels, and clams) were detected in samples near the outlets of the 40 Sacramento and San Joaquin Rivers. Another study evaluated the occurrence and fate and transport 41 of 33 target analytes representing EDCs, PPCPs, and other organic chemicals in wastewater from 42 quarterly samples (April 2008–2009) collected at 11 locations in the Sacramento River, Delta, and 43

- 1 imported Colorado River water distribution systems in southern California (Guo et al. 2010). With 2 the exception of the American River sample, all of the Sacramento River/Delta/Aqueduct sample 3 locations had one or more target analytes detected. The median concentration of individual analytes 4 was <30 ng/L, except for diuron (81 ng/L), an agricultural pre-emergent herbicide that is used 5 extensively in the region. Maximum concentrations for some analytes exceeded 100 ng/L. The study 6 determined that analyte concentrations were generally lower in locations upstream of domestic 7 WWTPs, indicating that wastewater effluent discharges are the likely dominant sources of most 8 PPCPs detected.
- 9 A preliminary screening study of surface waters along the northern California coast and the Central
- 10 Valley took place between 2003 and 2005 to determine whether chemicals associated with
- agricultural and urban land uses could be potential sources of EDCs (de Vlaming et al. 2006). The
- 12 authors concluded that there was no strong estrogenic activity equivalent to assay positive control.
- 13 In 2006, CCWD participated in a study to examine the toxicological relevance of EDCs and PPCPs in
- both raw source and treated water (Contra Costa Water District 2009). Of the 62 compounds
- analyzed, only five were detected in the treated water: sulfamethoxazole (pharmaceutical),
- 16 meprobamate (pharmaceutical), atrazine (herbicide—endocrine disruptor), triclosan
- 17 (pharmaceutical), and dioctyl phthalate (used to make plastics—endocrine disruptor). The study
- 18 concluded that detection occurred at low concentrations and should not pose any health threats.
- 19Regarding nitrosamines, while several studies have examined NDMA and other nitrosamine20formation in water and WWTPs, few studies have examined NDMA or other nitrosamines in the21study area. A study conducted in the Delta concluded that locations downstream of WWTPs had the22highest levels of NDMA precursors, as measured by NDMA formation potential, although actual23NDMA concentrations were low. Formation potential as a result of diuron in the samples was low24(DiGiorgio 2009).

# 25 Existing Conditions in the Study Area

- 26 Data for most EDCs, PPCPs, and nitrosamines in the Delta and the north- and south-of-Delta 27 locations are very sparse because most compounds are not typically part of water quality sampling 28 programs. The aforementioned studies represent the most current information on the monitoring of 29 these compounds in the Delta. This reality lead EPA to recently conclude in its Advanced Notice of 30 Proposed Rule Making regarding water quality challenges in the Delta, "Although there is not 31 sufficient data in the published literature to adequately assess the ecological implications of these 32 compounds in the Bay Delta Estuary, there is ample evidence to warrant additional attention" (U.S. 33 Environmental Protection Agency 2011:48). As such, EPA included emerging contaminants on its list 34 of likely stressors affecting aquatic resources in the Delta (U.S. Environmental Protection Agency 35 2011:20, 48; 2012a:3).
- Regulatory criteria with respect to emerging pollutants are as follows. Numerical water quality objectives for the CTR, Central Valley Water Board Basin Plan, San Francisco Bay Water Board Basin Plan, or California drinking water MCLs for pollutants that act as EDCs are discussed in previous constituent subsections: mercury, other trace metals, dioxins, PAHs, PCBs, and pesticides. Listings for emerging pollutants on the Section 303(d) list are limited to these aforementioned subsections as well. With regard to Basin Plan narrative objectives, emerging pollutants might fall under the *population and community ecology* or *toxic* categories. Finally, in addition to the aforementioned
- 43 DPH public health goal (3 ng/L for NDMA) and notification levels for some nitrosamines, three

nitrosamines (NDMA, NDPA, and N-Nitrosodiphenylamine) are listed in the CTR (0.00069, 0.005, 5.0
 μg/L, respectively, for consumption of water and organisms).

# 3 8.1.3.9 Mercury

## 4 Background

5 Mercury and its more biologically available methylated form is an element of statewide concern. 6 Mercury present in the Delta, its tributaries, Suisun Marsh, and San Francisco Bay today is derived 7 both from current processes and as a result of historical deposition. The majority of the mercury 8 present (and hence the impacts on beneficial uses) is the result of historical mining of mercury ore 9 in the Coast Ranges (via Putah and Cache Creeks to the Yolo Bypass) and the extensive use of 10 elemental mercury to aid gold extraction processes in the Sierra Nevada (via Sacramento, San Joaquin, Cosumnes, and Mokelumne Rivers) (Alpers et al. 2008:6; Wiener et al. 2003). Residual 11 12 mercury in soils affected by historical mining continues to contribute to mercury concentrations in 13 water and sediments of the Delta and its tributaries. The mercury supplied from historical gold 14 mining processes appears to be the most bioavailable of the two primary sources because that 15 mercury was purified prior to use rather than left as more refractory ore and tailings (Central Valley 16 Regional Water Quality Control Board 2008a).

The bioavailability and toxicity of elemental mercury (from whatever primary source) are greatly
 enhanced through the natural, bacterial conversion of mercury to methylmercury in marshlands or
 wetlands. These environments tend to be more stagnant, with reduced oxygen concentrations, and
 promote chemical reduction processes that make methylation possible.

21 Areas of enhanced bioavailability and toxicity of mercury (created through the mercury methylation 22 process) exist in the Delta, and elevated methylmercury concentrations in fish tissue produce 23 subsequent exposure and risk to humans and wildlife. Consequently, the beneficial uses (Table 8-1) 24 most directly affected by mercury are shellfish harvesting and commercial and sport fishing 25 activities that pose a human health concern, and wildlife habitat and rare, threatened, and endangered species resources that can be exposed to bioaccumulation of mercury. Because of these 26 27 concerns, mercury was the first TMDL approved for San Francisco Bay in 2007 (San Francisco Bay 28 Water Board 2006). The Delta methylmercury TMDL was approved by the Central Valley Water 29 Board in 2010 and was approved as final on October 20, 2011 (Central Valley Regional Water 30 Quality Control Board 2011b). The Delta, several direct tributaries to the Delta (i.e., Sacramento 31 River, San Joaquin River, Mokelumne River, Putah Creek, and Calaveras River), and areas 32 downstream (i.e., Suisun Bay and Suisun Marsh) also are listed as impaired water bodies on the 33 Section 303(d) lists for mercury in fish tissue (State Water Resources Control Board 2011).

# 34 Importance in the Study Area

35 Limiting characterization to the routine monitoring of total mercury waterborne concentrations is

- 36 inadequate to determine mercury bioavailability. A conceptual model is needed to determine the
- 37 importance of sediment, fish tissue, and methylated mercury as measures of exposure and risk in
- the system. A description of this model follows, and then concentrations in sediment and fish tissuesare detailed.

### 1 Conceptual Model of Mercury and Methylmercury Transport and Fate in the Delta

2 Several conceptual models have been created for the Delta to describe important linkages among 3 waterborne loading, waterborne concentrations, and water, sediment, and biotic processing of 4 mercury and methylmercury (Ecosystem Restoration Program Delta Regional Ecosystem 5 Restoration Implementation Plan [ERP DRERIP]). Figure 8-27 shows the important linkages, 6 pathways, and relative importance of each in determining bioavailability; the important links 7 between sediment processes and biotic uptake are emphasized. Mercury is strongly particle-8 associated and tends to settle and accumulate in sediment deposition areas, where, if conditions are 9 favorable, can facilitate mercury methylation by sulfur-reducing bacteria. From that point in the 10 cycle, diet (rather than waterborne concentration) is the primary route for methylmercury exposure 11 to fish, wildlife, and humans. Refer also to Chapter 25 (Public Health) for discussion of the effects of 12 mercury to human health.

13 The goal of mercury conceptual models (such as Alpers et al.2008:ii) and plans created for 14 integrated mercury investigations as part of Delta restoration efforts (such as Wiener et al. 2003) 15 has been to identify linkages that can be used to guide restoration efforts toward the least harmful 16 alternatives (the alternative with the least potential to exacerbate mercury-related effects). Aside 17 from controlling upstream sources of mercury and methylmercury loading to the Delta, it may be 18 important to limit the conversion of mercury to the more bioaccumulative and toxic methylmercury 19 in Delta environments. For that reason, the Central Valley Water Board has focused on controlling 20 methylmercury to protect beneficial uses in the Delta (Central Valley Regional Water Quality Control 21 Board 2008b). As shown in Figure 8-27, a series of drivers related to water quality and sediment 22 determines methylmercury production and uptake in biota and subsequent health effects on 23 humans or wildlife. At every step of the process, opportunities exist to modify final outcomes and 24 minimize impacts from mercury toxicity.

As suggested in Figure 8-27 and summarized from the local and general literature (as discussed and
 cited in Alpers et al. 2008), the following environmental characteristics are most important for
 determining risks to fish, wildlife, and humans from waterborne mercury contamination in the
 Delta.

- Source of mercury (atmospheric and gold mining operations are most bioavailable).
- Nutrient enrichment (high nutrient supply, algal growth, and eutrophication favor mercury
   uptake, bioaccumulation, and methylation).
- Water column DO (oxygen depletion in water or surface sediments favors methylation).
- Sediment organic content and grain size (small size fractions and more organic characteristics favor methylation).
- Water residence time and sediment accumulation (high residence time and sediment deposition areas favor methylation).
- Periodic drying and wetting (seasonal or annual flooding enhances methylmercury production and food chain bioaccumulation in certain areas of the Delta) (Slotton et al. 2007).
- Fish species and age structure (top predators and older, larger fish accumulate higher tissue concentrations of methylmercury).

- 1 Although sulfate could affect rates of mercury methylation (due to the dependence on sulfate-
- 2 reducing bacteria for methylation), such a relationship is highly variable and site-specific and not a
- 3 good predictor of methylation potential. The environmental factors governing rates of methylation
- are complicated and site-specific modeling is required (Moore et al. 2003). Although sulfate can be
   important to the rate of mercury methylation (Gilmour et al. 1992), intermediate levels may be more
- 6 stimulatory than low or high concentrations (Shao et al. 2012). Furthermore, experiments have
- 7 revealed that sulfate supply does not always directly relate to rates of methylation (Johnson and
- 8 Beck 2012). In contrast, the importance of low DO and availability of organic carbon is well known
- 9 (Alpers et al. 2008; Gorski et al. 2007), as well as the necessary supply of inorganic mercury (Shao et
- al. 2012). In addition, the availability of dissolved mercury may be determined by the availability of
   solid FeS (Han et al. 2007). For these reasons, waterborne sulfate, by itself, is not considered a
- 12 reliable predictor of mercury methylation potential or correlated to methylmercury concentrations.

# 13 Existing Conditions in the Study Area

### 14 Water Concentrations

Water quality data from the Delta and Suisun Marsh include records of mercury and methylmercury 15 16 waterborne concentrations as total or filtered water fractions. Water quality summary information 17 since 1999 is shown in Table 8-14. The general pattern of mercury waterborne loading to the Delta shows the dominance of mercury mining sources via Cache Creek and the Yolo Bypass (Central 18 19 Valley Regional Water Quality Control Board 2008b); however, the waterborne average 20 concentrations do not reflect the same pattern as loads (Table 8-15). Instead, the eastside 21 tributaries and San Joaquin River show higher mercury and methylmercury concentrations than the 22 Sacramento River inputs. In general, waterborne concentrations of total mercury fall below 23 regulatory guidelines while most of the mean methylmercury concentrations throughout the Delta exceed the Regional Board TMDL concentration guidelines of 0.06 ng/L (Table 8-14). 24

### 25 Sediment Concentrations

26 It has been estimated that the flux of methylmercury from Delta sediments contributes up to 36% of 27 the waterborne methylmercury load in the Delta (Central Valley Regional Water Ouality Control 28 Board 2008a). Therefore, the spatial variability of mercury and methylmercury in sediments is an 29 important characteristic of the Delta's current condition for mercury exposure and could be 30 important for determining future mercury risk. Table 8-15 shows the pattern of surface sediment 31 mercury throughout the Delta and Suisun Bay. The data is presented to show the pattern of mercury 32 deposition and to aid future planning, but sediment data (in contrast to water and fish) is not 33 modeled as part of this evaluation of future conditions for project alternatives.

- The CALFED sediment mercury study reported that total mercury in sediments varied spatially but
   not seasonally (Heim et al. 2007). Total mercury concentrations (the sum of elemental and
   methylmercury) in sediment were most elevated in the influent tributary streams and Suisun Bay
   compared to the central and southern Delta.
- 38 In contrast, methylmercury showed both spatial and seasonal variations in concentration. The
- 39 biologically mediated nature of mercury methylation was apparently important in creating a
- 40 seasonal summer maximum in sediment methylmercury concentrations. Methylmercury
- 41 concentrations were highest in the mid-Delta interior marshes (compared to peripheral rivers) and
- 42 varied on a small scale, with the highest concentrations in mid-marsh.

- 1The pattern of mercury transport and fate in the Delta is one of waterborne loading from historical2source waters (and runoff from historically affected soils) to the interior Delta, followed by the3accumulation of fine sediments in the marsh and subsequent methylation of elemental mercury in
- 4 those locations (Heim et al. 2007).

#### 5 **Fish Tissue Concentrations**

- 6 Resident Delta fish accumulate mercury primarily through dietary exposure; larger, piscivorous
- 7 (fish-eating) fish show the greatest levels of tissue mercury. In contrast to anadromous fish
- 8 (migratory species), the resident fish experience constant exposure to local mercury sources.
- 9 Resident species include larger fish with human health exposure (such as largemouth bass) and 10 smaller, forage fish (such as inland silversides). Fish tissues are the ultimate route of exposure to 11 mercury for aquatic dependent birds and mercury for burgers who consume levelly caught
- mercury for aquatic-dependent birds and mammals, and for humans who consume locally caught
  fish.
- 13 The mercury conceptual model illustrates these principles. Human health and wildlife health effects 14 resulting from mercury exposure and uptake are the final outcomes of the mercury conceptual 15 model (Figure 8-27). Available data show substantial levels of mercury contamination in fish 16 throughout the Delta. For example, the tissue concentrations of mercury in largemouth bass are 17 shown as a spatial distribution throughout the Delta in Figure 8-28 (1999–2000 data). Note that the 18 Mokelumne River, Cosumnes River, Sacramento River, and San Joaquin River inflows exhibit the 19 highest fish tissue bioaccumulation, whereas these larger sport fish had uniformly lower tissue 20 concentrations in the central Delta.
- 21 Larger, piscivorous resident fish, in general, provide a good record of fish tissue mercury as a 22 baseline condition for the Delta. Largemouth bass were chosen because they are popular sport fish, 23 top predators, live for several years, and tend to stay in the same area (exhibit high site fidelity). 24 Consequently, they are excellent indicators of long-term average mercury exposure, risk, and spatial 25 pattern for ecological and human health. Results from a study of mercury in sport fish from the Delta 26 region found the median largemouth bass tissue mercury concentration to be 0.53 mg mercury per 27 kilogram (Hg/kg) wet weight (Davis et al. 2008). Recent summaries from tributary inputs to the 28 Delta reveal average bass concentrations similar to or higher than this Delta-wide average (Table 8-29 16).
- 30 Current fish tissue concentrations thus exceed both adopted regulatory standards and guidance 31 from the USEPA. In the draft Delta TMDL for methylmercury, the Central Valley Water Board has 32 recommended fish tissue goals (fillet concentrations, wet weight mercury) of 0.24 mg Hg/kg wet 33 weight in trophic level 4 fish (adult, top predatory sport fish, such as largemouth bass) (Central 34 Valley Regional Water Quality Control Board 2008b). These values are slightly lower than USEPA's 35 national recommended water quality criterion for fish tissue of 0.3 mg Hg/kg wet weight for 36 protection of human health and wildlife (U.S. Environmental Protection Agency 2001). Therefore, 37 the Delta average for largemouth bass fillet concentrations in the study by Davis et al. exceeds both
- 38 recommended safe consumption guidelines.

#### 1 Table 8-14. Mercury and Methylmercury Surface Water Concentrations at Tributary Inputs and the Delta's Major Outputs

	Mercury Concentration (ng/L)						Methylmercury Concentration (ng/L)					(ng/L)
	No. of				Year		No. of				Year	
Site	Samples	Min.	Max.	Mean	Collected	Source	Samples	Min.	Max.	Mean	Collected	Source
Mercury Concentrat	tions for Ti	ributar	y Inputs	5								
Sacramento River	26	0.2	2.7	0.5	2006-2007	DWR 2010	-	-	-	-	-	-
Sacramento River at Keswick <sup>a</sup>	-	-	-	-	-	-	-	-	-	-	-	-
Feather River at Oroville	5	0.2	0.7	0.4	2006-2007	DWR 2010	-	-	-	-	-	-
Feather River at Orovilleª	_	-	-	-	-	-	-	-	-	-	-	_
Sacramento River at Verona	5	0.8	2.6	1.6	2006-2007	DWR 2010	-	-	-	-	-	-
Sacramento River at Veronaª	-	-	-	-	-	-	-	-	-	-	-	-
Sacramento River at Freeport	45	1.2	30.6	4.1	1999-2002	Central Valley Water Board 2008a	36	0.05	0.24	0.10	2000-2003	Central Valley Water Board 2008a
Sacramento River at Freeport <sup>a</sup>	0	-	-	-	-	-	1	0.03	0.03	0.03	2000	Central Valley Water Board 2008a
San Joaquin River at Vernalis	49	3.1	21.7	7.6	2000-2004	BDAT 2010; Central Valley Water Board 2008a	49	0.09	0.26	0.15	2000–2001, 2003–2004	BDAT 2010; Central Valley Water Board 2008a
San Joaquin River at Vernalis <sup>a</sup>	19	0.3	3.0	0.8	2000-2002	BDAT 2010; USGS 2010	25	0.01	0.08	0.03	2000-2002	BDAT 2010; Central Valley Water Board 2008a; USGS 2010
Mokelumne River at Interstate 5	21	0.3	12.0	4.5	2000, 2001, 2003	Central Valley Water Board 2008a	23	0.02	0.32	0.12	2000, 2001, 2003	Central Valley Water Board 2008a
Mokelumne River at Interstate 5ª	0	-	-	-	-	-	8	0.02	0.17	0.06	2000	Central Valley Water Board 2008a
Cosumnes River at Michigan Barª	1	1.4	1.4	1.4	2002	USGS 2010	1	0.41	0.41	0.41	2002	USGS 2010
Calaveras River at Rail Road upstream of West Lane	4	13	26	20	2003-2004	Central Valley Water Board 2008a	4	0.11	1.9	0.14	2003-2004	Central Valley Water Board 2008a

	_		Mercu	ry Conc	entration (ng/	′L)	Methylmercury Concentration (ng/L)					
	No. of				Year		No. of				Year	
Site	Samples	Min.	Max.	Mean	Collected	Source	Samples	Min.	Max.	Mean	Collected	Source
Mercury Concentrat	ions for De	elta's M	ajor Ou	tputs								
Delta-Mendota Canal at Byron Highway	23	1.9	6	3.3	2000, 2001, 2003	Central Valley Water Board 2008a	21	0.01	0.17	0.05	2000, 2001, 2003	Central Valley Water Board 2008a
Delta-Mendota Canal at Byron Highway <sup>a</sup>	0	-	-	-	-	-	8	0.02	0.09	0.03	2000	Central Valley Water Board 2008a
SWP	20	1.2	7.2	2.5	2000, 2001, 2003	Central Valley Water Board 2008a	20	0.01	0.14	0.04	2000, 2001, 2003	Central Valley Water Board 2008a
SWP <sup>a</sup>	0	-	-	-	-	-	8	0.02	0.08	0.03	2000	Central Valley Water Board 2008a
X2	20	4	49	15	2000, 2001, 2003	Central Valley Water Board 2008a	22	0.007	0.24	0.05	2000, 2001, 2003	Central Valley Water Board 2008a
X2 <sup>a</sup>	0	-	-	-	-	-	8	0.02	0.06	0.03	2000	Central Valley Water Board 2008a
Suisun Bay	34	2.52	35.24	9.43	2000-2008	SFEI 2010	36	8E-05	0.18	0.03	2000-2008	SFEI 2010
Suisun Bay <sup>a</sup>	35	0.16	4.80	0.84	2000-2008	SFEI 2010	32	8E-05	0.10	0.01	2000, 2002–2008	SFEI 2010
California Aqueduct Check 13	-	-	-	-	-	-	-	-	-	-	_	-
California Aqueduct Check 13 <sup>a</sup>	36	0.2 <sup>b</sup>	0.2 <sup>b</sup>	0.2 <sup>b</sup>	2000-2005	DWR 2010	-	-	-	-	_	-
California Aqueduct Check 29	-	-	-	-	-	-	-	-	-	-	-	-
California Aqueduct Check 29ª	152	0.2 <sup>b</sup>	0.2 <sup>b</sup>	0.2 <sup>b</sup>	2000-2010	DWR 2010	_	_	-	_	_	-

Sources: Bay Delta and Tributaries Project (BDAT) 2010; Central Valley Regional Water Quality Control Board 2008a; California Department of Water Resources (DWR) 2010; San Francisco Estuary Institute (SFEI) 2010; U.S. Geological Survey (USGS) 2010.

Notes: Max. = maximum; Min. = minimum; ng/L = nanograms per liter.

<sup>a</sup> Dissolved concentration of analyte.

<sup>b</sup> It is assumed that the units were reported incorrectly for the site.

1
### 1 Table 8-15. Mercury and Methylmercury Sediment Concentrations for Tributary Inputs, the Delta, and Suisun Bay

	Sample	Total Mercury (ng/g Dry Weight)					Methylmercury (ng/g Dry Weight)				
Site	Туре	Samples	Min.	Max.	Mean	Year	Samples	Min.	Max.	Mean	Year
Concentrations at Tributary In	nputs										
Sacramento River, Freeport <sup>a</sup>	Colloid	4	140	290	208	1996– 1997	-	-	-	-	-
Sacramento River, Freeport <sup>a</sup>	Bed Sediment	1	267	267	267	1996– 1997	-	-	-	-	_
Concentrations in Delta and S	uisun Bay										
North Delta <sup>b</sup>	Surficial Sediment	11	104	320	170	1999	11	0.12	0.64	0.35	1999
East Delta <sup>b</sup>	Surficial Sediment	12	10.5	340	110	1999	9	0.02	0.68	0.3	1999
Central and West Delta <sup>b</sup>	Surficial Sediment	15	10.5	370	77	1999	12	0.019	1.1	0.36	1999
Central and West Delta <sup>c</sup>	Surficial Sediment	18	16.5	417	106	2000– 2008	18	0.02	0.7	0.11	2000– 2008
Suisun Bay <sup>b</sup>	Surficial Sediment	21	66	580	270	1999	20	0.019	9.3	0.45	1999
Suisun Bay <sup>c</sup>	Surficial Sediment	69	0.03	413	114	2002– 2007	69	0.004	0.82	0.13	2000– 2008

Sources: Heim et al. 2007; San Francisco Estuary Institute 2010; U.S. Geological Survey 2009.

Notes: Max. = maximum; Min. = minimum; ng/g = nanograms per gram.

<sup>a</sup> Source: U.S. Geological Survey 2009.

<sup>b</sup> Source: Heim et al. 2007.

<sup>c</sup> Source: San Francisco Estuary Institute 2010.

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# Length Concentration (mm) (mg Hg/kg Wet Weight)

	_	(mm)		(mg Hg/kg Wet Weight)				
Site	Fish	Min.	Max.	Mean	Min.	Max.	Mean	Year
San Joaquin River at and downstream of Vernalis	40	226	530	325	0.21	1.4	0.56	1998-2000
Mokelumne River downstream of Cosumnes River	22	210	425	331	0.31	1.6	0.83	1999–2000
Cosumnes River	19	201	485	329	0.34	2.1	0.87	1999-2000
Source: Central Valley Regional Water Quality Control Board 2008a.								

Notes: Max = maximum; mg Hg/kg = milligrams mercury per kilogram; Min = minimum; mm = millimeters.

3 Surprisingly, spatial patterns of mercury bioaccumulation in larger piscivorous sport fish do not 4 show a clear link to zones of active sediment methylation in the Delta. In the study by Davis et al., the 5 highest levels of fish tissue concentrations were found in the north Delta, Cosumnes River, and San 6 Joaquin River, and lower fish tissue concentrations were found in the central, marsh-like Delta 7 locations (Davis et al. 2008). The pattern reflects the dominance of source waters carrying 8 methylmercury as a driver of increased fish tissue concentrations relative to the contribution from 9 areas of secondary methylation in marshy locations or wetlands. In fact, in a related comprehensive 10 study of Delta sport fish (including largemouth bass), mercury concentrations in fish tissues were 11 found not to directly relate to the presence of wetlands. The authors found that the data 12 "contradicted the prevailing notion that wetlands generally increase methylmercury accumulation 13 in the food web" (Melwani et al. 2007). Nevertheless, the authors acknowledged the complexity of 14 developing such relationships on a watershed scale; small-scale local factors may be the most 15 important determinants of mercury bioaccumulation. In a subsequent study, the same authors 16 suggest that in the case of the Delta, waterborne methylmercury may be a more important 17 determinant of fish bioaccumulation than sediment mercury and the associated sites where 18 methylation occurs (Melwani et al. 2009). Furthermore, laboratory studies of mercury uptake in 19 Delta species indicate that much higher assimilation and uptake were observed in waters of lower 20 DOC (as might be expected from the tributaries versus the interior Delta) (Pickhardt et al. 2006). 21 This finding may help explain the dissimilar spatial pattern between sediment and fish 22 methylmercury concentrations in the areas studied; waterborne methylmercury loading may be 23 more important than sediment methylation in explaining the patterns of fish mercury 24 bioaccumulation in the Delta.

In addition to human exposure as estimated from large-fish monitoring, the monitoring of wholebody fish tissues from various smaller species provides slightly different information. Monitoring of
these so-called *biosentinel species*, such as inland silversides, prickly sculpin, and juvenile
largemouth bass, demonstrates the variation in mercury bioaccumulation over small spatial scales
and seasonal time frames (Slotton et al. 2007). The fish were juveniles of predatory fish or were
various short-lived, smaller species and exhibited high site fidelity; thus, they were good monitors of

8-73

31 spatial patterns and short time exposure. These fish were also good indicators of short-term

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1 seasonal or interannual exposure patterns. Biosentinel monitoring has been implemented at various 2 locations within the watershed, a subset of which was incorporated into a Fish Mercury Project 3 Ecosystem Restoration Program grant. However, funding to support such a program over the long 4 term is not currently in place. To date, the ongoing biosentinel monitoring program (Slotton et al. 5 2007) has made these key findings.

- 6 • Episodic, aperiodic, and nonroutine flooding (such as seasonal high flows, extremely high tides, and managed marsh flooding) of formerly dry sediments leads to enhanced methylmercury 8 exposure in some areas.
  - The general pattern of bioaccumulation was higher fish tissue mercury concentrations in Suisun Marsh, Cosumnes River, and Yolo Bypass but lower tissue concentrations in the central Delta (similar to sport fish results).
- 12 Large differences occurred in fish tissue concentrations from year to year in Suisun Marsh, 13 associated with large variations in the extent of annual flooding.

14 The current pattern of mercury bioaccumulation in fish in the Delta and Suisun Marsh demonstrates 15 the response to enhanced sources of mercury and methylmercury from water, sediment, and dietary 16 pathways. Larger, piscivorous fish almost uniformly exhibit greater tissue mercury concentrations 17 than human diet consumption guidelines and are linked to sources of influent loading (Central 18 Valley Regional Water Quality Control Board 2008b). Smaller, short-lived fish demonstrate clear 19 spatial patterns of bioaccumulation and the effects of enhanced mercury exposure following the 20 flooding of usually dry areas (Slotton et al. 2007).

- 21 Regulatory criteria with respect to mercury are as follows. Applicable water quality criteria for 22 judging the degree of contamination and effects of future changes in concentrations include those 23 following.
- 24 The CTR contains criteria for human health protection of 50 ng/L for freshwater and 51 ng/L for • 25 saltwater, which are expressed in the total recoverable form of the metal.
- 26 The national recommended water quality criterion for total mercury is 770 ng/L to protect • 27 freshwater aquatic life from chronic exposure and 940 ng/L to protect marine life (U.S. 28 Environmental Protection Agency 2012b).
- 29 The Delta methylmercury TMDL limit of methylmercury in water, protective of fish 30 bioaccumulation, is 0.06 ng/L (Central Valley Regional Water Quality Control Board 2008b).
- 31 • The San Francisco Bay mercury TMDL limit of total mercury in water is 25 ng/L (4-day average).
- 32 A comparison to Table 8-14 shows that the total mercury criterion (25 ng/L) has been exceeded in 33 the Sacramento River at Freeport, the Calaveras River, and Suisun Bay, but mean concentrations 34 have been below this criterion. In contrast, many of the mean and maximum methylmercury 35 concentrations in water exceed the suggested guidelines for aquatic life (0.06 ng/L) and human 36 health (through fish consumption).
- 37 Sediment concentrations can be judged against the Section 303(d) list screening as used by the 38 Central Valley Water Board, based on the consensus screening value of 1.06 mg Hg/kg dry weight 39 (1,060 ng/g) (MacDonald et al. 2000). Note that all total mercury values in Table 8-16 are below this 40 screening value. However, this does not account for the complicated exposure pathways and 41 methylation, which drive uptake and bioaccumulation into the food chain (Figure 8-27) more than 42 does the total mercury concentrations in bulk sediment. Instead, sediment concentrations of

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- mercury and methylmercury can serve as weights of evidence for differences among areas in
   mercury exposure potential from in-place or resuspended sediments.
- 3 The Delta TMDL limit for small, whole-fish mercury content for protection of fish and wildlife is 0.03
- 4 mg Hg/kg wet weight (Central Valley Regional Water Quality Control Board 2008b). This is in
- 5 comparison to 2005–2006 Mississippi silversides whole-body mercury concentrations of 0.03 to
- 6 0.06 mg Hg/kg wet weight in the central Delta, 0.17 mg Hg/kg wet weight in the Yolo Bypass, and up
- 7 to 0.20 mg Hg/kg wet weight at the Cosumnes River site (Slotton et al. 2007). Most of these small
- 8 fish from the Delta and Suisun Marsh exceeded the recommended Delta TMDL small-fish guideline
- 9 concentrations for mercury.
- 10 USEPA (2012a) has initiated a series of special, focused studies concerned with the control of
- 11 mercury methylation in marsh and wetland habitats of the Delta, with special emphasis on the
- 12 mitigation for enhanced methylation as may occur in new restoration wetland environments. As
- 13 part of their list of water quality challenges and action plan for the Delta, USEPA (2012a) lists the
- need to "Restore aquatic habitats while managing methylmercury". The plan cites specific ongoing
   studies by USGS, the Central Valley Water Board, and the California Coastal Conservancy, in
- 16 conjunction with USEPA, to study treatment technologies that may be used to sequester17 methylmercury.
- Additionally, the Central Valley Basin Plan requires all entities subject to controlling methylmercury in the Delta and Yolo Bypass, including DWR and USBR, to participate in a program to reduce human exposure to mercury through eating fish. Individually or collectively, these entities will submit a
- 21 mercury exposure reduction program strategy in 2013.

### 22 8.1.3.10 Nitrate/Nitrite and Phosphorus

### 23 Background and Importance in the Study Area

24 Nutrients, primarily nitrogen (N) and phosphorus (P), play a complex role in water quality 25 (ammonia-N is discussed in a previous section) and the health of aquatic ecosystems. Phosphorus is 26 generally considered a limiting nutrient in freshwater systems, while nitrogen is generally 27 considered a limiting nutrient in marine systems. A limiting nutrient is one that is in shorter supply 28 for organisms that depend on nutrients for growth relative to the other nutrients, and thus increases 29 or decreases in the limiting nutrient affect primary productivity. In freshwater rivers, phosphorus is 30 usually bound to particles, complexing with elements such as iron. When this freshwater enters 31 estuaries and becomes more saline, the P-iron complex disassociates and the phosphorus is released 32 in a form that can be readily absorbed by algae. Hence there is, in many instances, adequate 33 phosphorus available for algal growth in estuary conditions.

- The beneficial uses (Table 8-1) most directly affected by nutrient concentrations include those relevant to aquatic organisms (cold freshwater habitat, warm freshwater habitat, and estuarine habitat), drinking water supplies (municipal and domestic supply), and recreational activities (water contact recreation, noncontact water recreation), which can be indirectly affected by the nuisance eutrophication effects of nutrients. Aquatic life depends on the availability of nutrients; however, elevated concentrations of nutrients can cause eutrophication, as discussed in the previous sections (DO, ammonia, and turbidity and total suspended solids [TSS]).
- 41There are presently no applicable water quality standards for P. Drinking water standards have42been set for nitrate (10 mg/L) and nitrite (1 mg/L) because nitrate and nitrite can compete with

1 oxygen for receptor sites on hemoglobin in the bloodstream, thereby interfering with normal 2 respiration and causing effects in humans such as blue-baby syndrome. The USEPA in 1998 3 published the National Strategy for the Development of Regional Nutrient Criteria where it identified 4 that, due to the highly variable relationships of nutrient levels to biostimulatory responses across 5 the county, it would not develop national recommended nutrient criteria. Instead, USEPA expects 6 states and tribes to develop water quality standards for nutrients, or nutrient numeric endpoints 7 (NNEs), in their geographic regions. The primary goal of NNEs is to establish nutrient levels that 8 support the health of aquatic systems and also limit excessive growth of macrophytes or 9 phytoplankton, public health threats, and general degradation of aquatic resources. The NNE 10 framework has two components: a) response indicators and regulatory endpoints that specify how 11 to assess water body condition, and b) nutrient-response models that can be used to link response 12 indicators to nutrients and other management controls (e.g., hydrology) on a water body-specific 13 basis.

14 The State Water Board and USEPA Region 9 office are working to develop NNEs to regulate nutrient 15 levels for inland surface waters in California, excluding inland bays and estuaries. The San Francisco 16 Bay Water Board is working with Southern California Coastal Water Research Project and SFEI staff 17 to develop NNEs for the San Francisco Bay. The Delta Stewardship Council's 2013 Delta Plan 18 recommended that the San Francisco and Central Valley Water Boards prepare study plans for the 19 development of NNEs for the Delta and Suisun Bay. The Delta Plan states that the water boards 20 should adopt and begin implementation of nutrient objectives, either narrative or numeric, where 21 appropriate, by January 1, 2018. The Central Valley Water Board has embarked on a Nutrient Study 22 Plan, which will be closely coordinated with the San Francisco Bay study effort, to determine 23 whether separate nutrient criteria for the Delta are necessary. The Nutrient Study Plan is considered 24 a necessary prerequisite for any decisions about creating NNEs for the Delta and determining how 25 they would be implemented. The Nutrient Study Plan consists of four topical study areas (i.e., 26 macrophyte, cyanobacteria, nutrient concentrations-forms-ratios, and modeling tools) to assess the 27 fundamental question of whether there is evidence that nutrients contribute to Delta problems 28 associated with macrophytes and algae.

- 29 Nutrients in the Delta are derived from a variety of point sources, including municipal discharges, 30 and nonpoint sources, including agricultural and urban runoff. As discussed previously (see the 31 Ammonia section), nutrient concentrations in the Delta are high enough that they are probably not a 32 true limiting factor for algal growth. However, excessively high nutrient concentrations also can be 33 associated with algal blooms and decreased water quality, and it is unclear whether nutrient 34 concentrations are adversely affecting primary productivity, which may be a contributing factor to 35 pelagic organism decline (POD) (see the Ammonia section for more information on POD). Excessive 36 algae growth also can be a concern for municipal beneficial uses as a result of the elevated organic 37 carbon associated with organic biomass. Cyanobacteria are of concern due to toxin formation 38 potential of some species.
- 39 Aquatic life depends on the availability of nutrients; however, elevated concentrations of nutrients 40 such as nitrate can cause eutrophication, in which high algal and bacterial growth and subsequent 41 microbial respiration deplete oxygen, producing anoxic waters and sediments. Waters of the Delta 42 are not considered nutrient-limited; that is, algal growth rates are limited by availability of light, and 43 thus increases or decreases in nutrient levels are, in general, expected to have little effect on 44 productivity (Jassby et al. 2002). However, when waters of the Delta are exported into conveyance 45 canals, algae may no longer be light-limited, and thus increases in nutrient levels in Delta export 46 waters may increase phytoplankton growth in the canals. Algal blooms are problematic in that they

- 1 create biomass that can obstruct water conveyance facilities and clog filters, and they may also lead
- to taste and odor problems for municipal supplies (State Water Project Contractors Authority
   2007:3-69).
- However, regarding the potential for taste and odor concerns, Jones-Lee (2008) summarized a
  presentation by P. Hutton (Metropolitan Water District), given at the March 25, 2008, California
  Water and Environmental Modeling Forum (CWEMF) Delta Nutrient Water Quality Modeling
  Workshop, that stated:
- 6 "there is limited ability to relate nutrient loads or in-channel concentrations to domestic water
  9 supply water quality. While there is some ability to model the relationship between the nutrient load
  10 to a waterbody and the planktonic algal biomass that develops in the waterbody, it is not possible to
  11 adequately model the relationship between nutrient load to a waterbody and the development of
  12 benthic and attached algae in that waterbody (Jones-Lee 2008:6)."
- This is important in that benthic and attached algae are potentially more important for taste and
  odor concerns than is planktonic biomass generally (Juttner and Watson 2007:1-2, Taylor et al.
  2006).
- 16 In addition, changes in ratios of nutrients may affect aquatic life by causing changes in the 17 proportions of algal species, macrophytes and higher species (Glibert et al. 2011). While the impact 18 of nutrient ratios on the proportions of algal species, macrophytes and higher species is unsettled 19 within the scientific community, some analyses demonstrate that the ratio of one nutrient to 20 another, nutrient stoichiometry, may influence primary productivity and community composition. 21 Glibert et al. (2011) analyzed over 30 years of Delta water quality data and conclude that numerous 22 aquatic organism population shifts (i.e., increases in flagellates, cyanobacteria, piscivorous fish, and 23 invasive vegetation and bivalves; and declines in the zooplankton *Eurytomea* sp., delta smelt, and 24 diatoms) were correlated with changes in the quality and quantity of nutrients.
- 25 This relationship between nutrient ratios and organism population shifts is not unique to the Delta. 26 Studies in Hong Kong, Tunisia, Germany, Florida, Spain, Korea, Japan and Washington D.C. 27 (Chesapeake Bay), to name a few, have all concluded that nutrient stoichiometry influences 28 phytoplankton community composition (Ruhl and Rybicki 2010; Ibanez et al. 2008; Hodgkiss and 29 Ho 1997; and Glibert et al. 2004). Furthermore, studies by Glibert et al. (2004; 2006), Lomas and 30 Glibert (1999), and Dortch (1990) concluded that diatoms have a preference for nitrate while 31 dinoflagellates and cyanobacteria generally prefer more reduced forms of nitrogen. Hessen (1997) 32 found that a shift from calanoid copepods to Daphnia tracked N:P changes in Norwegian lakes. 33 Sterner and Elser (2002) found that zooplankton size, composition and growth rates changed as the 34 N:P ratio changed. Similar changes have been observed in the Delta, though these researchers did 35 not differentiate the form of N between nitrate and ammonium. Glibert et al. (2011) found 36 significant correlations between nutrient ratios and the dominant zooplankton in the Delta over the 37 last 30 years.
- The beneficial uses most directly affected by nitrogen and phosphorus concentrations are aquatic organisms (cold freshwater habitat, warm freshwater habitat, and estuarine habitat), drinking water supplies (municipal and domestic supply), and recreational activities (water contact recreation, non-contact water recreation), which can be indirectly affected by the nuisance eutrophication
- 42 effects of nutrients.

### 1 Existing Conditions in the Study Area

2 A conceptual model developed for the Central Valley Drinking Water Policy Workgroup (Tetra Tech 3 2006a) estimated nutrient concentrations across the Central Valley by averaging time series data at 4 many sampling locations. Results indicate that total nitrogen (TN) and total phosphorus (TP) 5 concentrations were typically higher in the San Joaquin River (approximately 1.6 mg/L and 0.16 6 mg/L, respectively) compared to the Sacramento River (approximately 0.4 mg/L and 0.08 mg/L, 7 respectively). TN was typically in the form of nitrate-N. TP composition varied from high to low 8 concentrations of particulate-phosphorus. TP concentrations showed little inter-seasonal variation 9 for these two rivers, but higher TN concentrations were seen in the Sacramento River during wet 10 months and in the San Joaquin River during dry months (Tetra Tech 2006a).

- 11Overall, TN and TP concentrations in the San Joaquin River and the Delta are relatively high and are12at concentrations that would be classified as eutrophic waters. Given the abundance of nutrients,13primary productivity in the Delta is fairly low (Jassby et al. 2002), suggesting that factors other than14nutrients are limiting, specifically light limitation caused by turbidity levels. The San Joaquin River15exhibits symptoms of eutrophic conditions, notably low DO concentrations that impair migration of
- cold and warm freshwater species (Jassby 2005). However, when waters from the Delta are pumped
  out in aqueducts for transport, or stored in reservoirs along the way, other limiting factors may
  disappear and high levels of algal growth may result (Tetra Tech 2006a).
- Although effects on water quality usually are related to concentrations of constituents. load 19 20 estimates may facilitate identification of important sources. Tributary loads were found to vary 21 substantially between wet and dry years, with loads from the Sacramento River exceeding the San 22 Joaquin River loads by nearly a factor of two or greater, especially in dry years (Tetra Tech 2006a). 23 Forest/rangeland loads may dominate the overall nitrogen loads for the Sacramento basin, and 24 agricultural loads may dominate in the overall nitrogen loads to the San Joaquin basin, particularly 25 for wet years. Point source loads from wastewater discharges may contribute nearly half or more of 26 the overall nitrogen and phosphorus loads during dry years in both basins, and possibly during wet 27 years for phosphorus in the San Joaquin basin. Current estimates for in-Delta contribution of 28 nutrients from agriculture on the Delta islands are small compared to tributary sources (Tetra Tech 29 2006a).
- TN and TP are often subdivided into different chemical species. Filtered water samples consist of dissolved organic nitrogen, nitrate-N (NO<sub>3</sub>-N), nitrite-N (NO<sub>2</sub>-N), ammonia (NH<sub>3</sub>-N), dissolved organic phosphorus, and ortho-phosphorus (ortho-P). Due in part to their immediate biological availability to algae, chemical species typically analyzed by water quality monitoring programs include NH<sub>3</sub>-N (see previous section), the combined NO<sub>3</sub>/NO<sub>2</sub>-N fraction (because of ease of analysis; in oxygenated waters the sample typically is dominated by NO<sub>3</sub>-N), and ortho-P.
- In the aquatic environment, nitrogen and phosphorus compounds may rapidly cycle between water,
  organisms, and sediments. Nitrate also is formed in the process of nitrification from ammonia. It is
  estimated that 75% of the ammonia present in the Sacramento River at Hood is converted to nitrate
  by the time the water reaches Chipps Island (Central Valley Regional Water Quality Control Board
  2010a:4).

- 1 Dissolved ortho-phosphate is the form of phosphorus that generally is considered to be available for
- 2 algal and plant uptake. Total phosphorus may be a better determinant of lake and reservoir
- 3 productivity because most phosphorus is tied up in plankton and organic particles during periods of
- 4 high productivity. Therefore, dissolved ortho-phosphate concentrations may be very low in highly
- 5 productive lakes and reservoirs (Tetra Tech 2006a:2-4). The dynamics and speciation of
- phosphorus in flowing water bodies such as the Sacramento and San Joaquin Rivers is not as
  straightforward because they continually receive phosphorus from upstream, groundwater, and
- 8 runoff. Because of this, the form in which phosphorus is delivered plays a role in determining which
- 9 form of phosphorus is a better predictor of productivity downstream (Tetra Tech 2006a:2-5). An
- 10 analysis of source waters to the Delta found that ortho-phosphate may make up from very little to
- almost all of the TP at a location at any given time (Tetra Tech 2006a:3-25 to 3-26).

### 12 Nitrate/Nitrite

13 Most examined locations in the northern half of the Plan Area, as well as the export area of the Delta,

have had low concentrations of NO<sub>3</sub>/NO<sub>2</sub>-N in recent years (water years 2001–2006), with mean
values typically ranging from 0.28 to 0.40 mg/L (Figure 8-29). Concentrations in the southern half of
the Delta, however, were typically higher. For example, the CCWD pumping plant #1 had a mean
value of 0.46 mg/L, and the Banks pumping plant had a mean value of 0.56 mg/L. The highest mean
values were seen at the San Joaquin River near Vernalis (1.34 mg/L) and San Joaquin River at
Buckley Cove (1.63 mg/L).

20 Mean values for the north-of-Delta area ranged from 0.6 mg/L at the Feather River at Oroville to

21 0.12 mg/L at the Sacramento River at Verona (Table 8-17). South-of-Delta mean values were higher

than north-of-Delta stations examined (0.62 to 0.64 mg/L), comparable to the mean at the Banks

23 headworks (0.56 mg/L) (Figure 8-29).

## 24Table 8-17. Nitrate/Nitrite Concentrations at Selected North- and South-of-Delta Stations, Water25Years 2001–2006<sup>a</sup>

Nitrate/Nitrite (mg/L as N)					
Samples	Minimum	Maximum	Mean	Median	
44	0.03	0.99	0.10	0.08	
19	0.02	0.34	0.12	0.09	
40	0.01	0.20	0.06	0.04	
39	0.01	0.36	0.07	0.05	
27	0.18	1.50	0.62	0.59	
29	0.19	1.70	0.64	0.50	
	Samples 44 19 40 39 27 29	Nitra           Samples         Minimum           44         0.03           19         0.02           40         0.01           39         0.01           27         0.18           29         0.19	Nitrate (mg           Samples         Minimum         Maximum           44         0.03         0.99           19         0.02         0.34           40         0.01         0.20           39         0.01         0.36           27         0.18         1.50           29         0.19         1.70	Nitrate /Nitrite (mg/L as N)SamplesMinimumMaximumMean440.030.990.10190.020.340.12400.010.200.06390.010.360.07270.181.500.62290.191.700.64	

Source: California Department of Water Resources 2009b.

Notes: mg/L = milligrams per liter; WTP = water treatment plant.

<sup>a</sup> Sample size represents water quality samples having values at or greater than the reporting limit.

<sup>26</sup> 

27 Time s	eries data indicate that NO <sub>3</sub> /NO <sub>2</sub> -N co	oncentrations at the examined stations generally
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28 fluctuate on an annual basis (Figures 8-30a, 8-30b, and 8-31). Higher values have tended to occur

29 during the months of November through March.

### 1 Ortho-Phosphorus

2 Most examined locations have had low concentrations of ortho-P in recent years (water years 2001–

2006), with mean values typically ranging from 0.04 to 0.08 mg/L (Figure 8-32). Exceptions include

the Barker Slough pumps (mean 0.10 mg/L), the San Joaquin River near Vernalis (mean 0.11 mg/L),
and San Joaquin River at Buckley Cove (0.16 mg/L).

6 Mean values for the north-of-Delta area were all 0.02 mg/L (Table 8-18). South-of-Delta mean

values were higher than north-of-Delta and Plan Area stations examined, with mean values of 0.08
to 0.10 mg/L (Banks headworks: 0.07 mg/L) (Figure 8-32).

## 9 Table 8-18. Ortho-Phosphorus Concentrations at Selected North- and South-of-Delta Stations, 10 Water Years 2001–2006<sup>a</sup>

	Ortho-Phosphorus (mg/L)						
Location	Samples	Minimum	Maximum	Mean	Median		
Sacramento River at Keswick	41	0.01	0.03	0.02	0.02		
Sacramento River at Verona	18	0.01	0.05	0.02	0.02		
Feather River at Oroville	7	0.01	0.05	0.02	0.01		
American River at WTP	8	0.01	0.05	0.02	0.01		
California Aqueduct at Check 13	27	0.05	0.15	0.08	0.07		
California Aqueduct at Check 29	2	0.04	0.15	0.10	0.10		

Source: California Department of Water Resources 2009b.

Notes: mg/L = milligrams per liter; WTP = water treatment plant.

<sup>a</sup> Sample size represents water quality samples having values at or greater than the reporting limit.

11

Time series data indicate that ortho-P concentrations at the examined stations generally fluctuate on
 an annual basis (Figures 8-33a, 8-33b, and 8-34). However, some stations have seen higher values
 during the summer and fall months, while other stations have seen higher values during the winter
 and spring months.

### 16 **Total Phosphorus**

17 Most examined Delta locations have had low concentrations of TP in recent years (water

18 years 2001–2006), with mean values typically ranging from 0.08 to 0.11 mg/L (Figure 8-35). As

19 seen with ortho-P, exceptions include the Barker Slough pumps (mean 0.20 mg/L), the San Joaquin

20 River near Vernalis (mean 0.19 mg/L), and San Joaquin River at Buckley Cove (0.25 mg/L).

21 Mean values for the north-of-Delta area were between 0.06 and 0.08 mg/L, with the exception of a

- lower value of 0.02 mg/L at the American River at WTP (Table 8-19). South-of-Delta mean values
   were higher than north-of-Delta and Plan Area stations examined, with mean values (0.10 mg/L)
- 24 near those seen in the Plan Area.

## Table 8-19. Total Phosphorus Concentrations at Selected North- and South-of-Delta Stations, Water Years 2001–2006<sup>a</sup>

Location	Samples	Minimum	Maximum	Mean	Median
Sacramento River at Keswick	44	0.01	0.89	0.06	0.02
Sacramento River at Verona	19	0.02	0.20	0.06	0.04
Feather River at Oroville	36	0.01	1.80	0.08	0.02
American River at WTP	37	0.01	0.10	0.02	0.02
California Aqueduct at Check 13	27	0.06	0.21	0.10	0.10
California Aqueduct at Check 29	29	0.06	0.22	0.10	0.09

Source: California Department of Water Resources 2009b.

Notes: mg/L = milligrams per liter; WTP = water treatment plant.

<sup>a</sup> Sample size represents water quality samples having values at or greater than the reporting limit.

Time series data indicate that TP concentrations at the examined stations generally did not fluctuate
in a consistent manner on an annual basis (Figures 8-36 and 8-37).

6 Regulatory criteria with respect to nitrogen and phosphorus are as follows. Regarding Basin Plan 7 narrative objectives, nitrogen and/or phosphorus could be considered biostimulatory substances 8 because they are plant nutrients. There are no numerical water quality criteria for nutrients in the 9 CTR or the Central Valley Water Board Basin Plan. The San Francisco Bay Water Board Basin Plan 10 has objectives of 30 mg/L NO<sub>3</sub> plus NH<sub>4</sub> as nitrogen for agricultural supply—irrigation, and 100 11 mg/L NO<sub>3</sub>/NO<sub>2</sub>-N for agricultural supply—livestock watering. The California drinking water MCL is 12 1 mg/L for NO<sub>2</sub>-N and 10 mg/L for NO<sub>3</sub>-N because it can compete with oxygen for receptor sites on 13 hemoglobin in the bloodstream, thereby interfering with normal oxygen transport by the blood and 14 causing effects in humans, particularly infants. Another threshold for nitrate-N is for irrigation water 15 as recommended by Ayers and Westcot (1994), who recommend a value of 5 mg/L NO<sub>3</sub>-N for

16 sensitive crops (e.g., sugar beets, grapes, apricot, citrus, avocado, grains).

### 17 **8.1.3.11** Organic Carbon

### 18 Background and Importance in the Study Area

In an aquatic system, organic carbon encompasses a broad range of compounds, all of which
fundamentally contain carbon in their structure. Organic carbon may be contributed to the aquatic
environment by degraded plant and animal materials, and from anthropogenic sources such as
domestic wastewater, urban runoff, and agricultural discharge. TOC represents the summation of
both particulate organic carbon (POC) and DOC.

24 Organic carbon is a critical part of the foodweb and sustains aquatic life in the Delta and Bay. 25 However, organic carbon and bromide, a naturally occurring salt found throughout the Delta, are 26 precursors that contribute to DBP formation risk at drinking water treatment plants that use 27 disinfection processes to treat Delta surface water sources. DBPs in municipal water supplies can be 28 harmful to humans when consumed at low levels over a lifetime, and thus organic carbon 29 concentrations are of primary concern for the municipal water supply beneficial use. Environmental 30 concerns regarding DBPs are related primarily to the consumers (humans, animals) of drinking 31 water containing the DBPs HAAs (monochloroacetic acid, dichloroacetic acid, trichloroacetic acid,

32 monobromoacetic acid, and dibromoacetic acid) and THMs (chloroform, bromodichloromethane,

<sup>3</sup> 

dibromochloromethane, and bromoform). THMs and HAAs are known to cause liver, kidney, and
 central nervous system problems and an increased risk of cancer (U.S. Environmental Protection
 Agency 2008c). The risk of DBP formation at drinking water treatment plants that use Delta surface
 water sources has been, and will continue to be, a central focus of water quality regulations for the
 Delta and the SWP/CVP Export Service Areas.

### 6 **DBP-Formation Potential**

7 The primary disinfectants currently used at municipal drinking water treatment plants to remove 8 microbial contaminants consist of chlorine, chloramines, ozone, and ultraviolet (UV) light. 9 Numerous DBPs can be formed by disinfectants reacting with various constituents in the source 10 water, particularly DOC, bromide, and nitrogenous compounds. Chlorine-based disinfectants are a 11 cause in the formation of many DBPs, including the THMs and HAAs. Modern disinfection methods 12 used instead of chlorine to reduce DBP formation include chloramines and chlorine dioxide, ozone, 13 and UV light. Ozone can substantially reduce THM formation, and UV light does not form DBPs; 14 however, ozone can cause formation of bromate if bromide is present in the water (see the Bromide 15 section for a detailed discussion of its effects on water quality). UV light disinfection system design 16 must account for potential reduced efficiency associated with elevated turbidity and suspended 17 solids (which can shield bacteria/viruses from radiation) and biological fouling of lamps. Ozone and 18 UV light disinfection processes leave no residual disinfectant in the treated water, so a chlorine 19 disinfectant generally must be added to finished water to provide a residual level of disinfection 20 effect from the drinking water treatment plant through the distribution system to a user's tap. The 21 potential for DBPs to form during drinking water disinfection is a function of source water quality, 22 influenced primarily by DOC concentration and bromide, and a function of treatment operational 23 factors such as disinfectant dose and reaction time, pH, and temperature (Sadig and Rodriguez 24 2004). The potential formation of THMs, HAAs, and bromate has been extensively studied, and 25 models are able to predict their formation with reasonable accuracy (Sohn et al. 2004).

### 26 Methods to Reduce DBP Formation Risk

27 Identifying and developing dynamic strategies and options to reduce DBP formation requires analysis of technical feasibility and economic considerations and is one element of the Equivalent 28 29 Level of Public Health Protection (ELPH) concept of a multibarrier approach to providing drinking 30 water and public health protection. Because organic/inorganic substances act as precursors for 31 DBPs, their removal prior to disinfection is effective in reducing DBP formation potential. Organic matter can be partially removed using conventional coagulation, flocculation, sedimentation, and 32 33 filtration methods or with more advanced methods (e.g., enhanced coagulation, granular activated 34 carbon [GAC] filtration, and membrane filtration). The control of water treatment operational 35 factors such as pH or disinfection contact time may reduce the formation of DBPs. Ozonation and UV 36 light are the primary existing and alternative disinfection processes to reduce DBP formation that 37 have been considered or implemented by water purveyors that use Delta source waters (Chen et al. 38 2010). pH reduction can control bromate formation during ozonation; however, the process 39 requires increased ozone dosage and large amounts of acid to lower the pH and base addition to 40 raise pH after ozonation to prevent corrosion in the distribution system (Tetra Tech 2006a).

41 Our understanding of organic carbon dynamics in the Delta has advanced greatly in recent years,

- 42 due in part to intensive sampling efforts and research conducted by various institutions (e.g., Chow
- 43 et al. 2007; Deverel et al. 2007; Drexler et al. 2009a, 2009b; Eckard et al. 2007; Kratzer et al. 2004;
- 44 Kraus et al. 2008; Municipal Water Quality Investigations 2009; Saleh et al. 2007; Sickman et al.

1 2007; Spencer et al. 2007; Stepanauskas et al. 2005; U.S. Geological Survey 2003). Sources of organic 2 carbon in the study area include peat soils, upland, agricultural and urban runoff, wetlands, algae 3 production, and municipal wastewater discharges. DOC is present in all the streams and rivers 4 flowing into the Delta, and it is these upstream sources that supply the majority of the organic 5 carbon load to the Delta. It has been estimated that between 50 and 90% of the DOC load entering 6 the Delta arrives from upstream sources (CALFED Bay-Delta Program 2008a:6). There are also 7 sources internal to the Delta, such as agricultural drains and wetlands that, on an annual average 8 basis, provide nearly 25% of the DOC load. These upstream and internal loads, and their related 9 sources, vary by season. Related to particular in-Delta sources, loading of DOC from agricultural 10 drains is typically greatest in the winter, while loading from wetlands is greatest in the spring and 11 summer (Fleck et al. 2007:1, 21; Deverel et al. 2007:18).

- 12 In the Delta, THM formation has been found to be strongly correlated to TOC concentrations, but 13 relationships to DOC depend on specific structural characteristics of the organic matter, and 14 research has focused on the sources of DOC as being a critical factor for THM formation potential 15 (Tetra Tech 2006a). A study assessing organic carbon, bromide, and THM formation potential in the 16 California Aqueduct found that TOC concentration was a good predictor of THM formation potential 17 at the Banks pumping plant, the Delta-Mendota Canal (which feeds the Jones pumping plant), and 18 several locations along the California Aqueduct (California Department of Water Resources 2005). 19 The study did not measure DOC. Data collected from August 1998 at various Delta locations 20 (Municipal Water Quality Investigations 2003a:62, Table 4-3) indicated a strong positive 21 relationship between DOC and HAA formation potential ( $r^2 = 0.996$ ). In Delta waters, DOC typically 22 represents 85–90% of TOC (CALFED Bay-Delta Program 2007b:5–22).
- The measurement of specific UV light absorbance at a wavelength of 254 nanometers (nm) (SUVA)
  is a commonly used measure of the potential conversion of DOC compounds into compounds such as
  THMs; however, SUVA has been found to be a generally poor predictor of THM formation potential
  in Delta waters (Tetra Tech 2006a). THMs generally are anticipated to be the most abundant DBP
  formed in treated Delta source water, with HAA formation generally expected to be less than 50% of
  the DBP production.
- Table 8-20 provides a summary of TOC concentrations at several Delta intakes and major
  tributaries. In general, the highest average concentrations of organic carbon occur in the San Joaquin
  River and in the Delta, while the lowest average concentrations occur in the Sacramento River.
- Concentrations are important to municipal drinking water purveyors because of regulations that require advanced treatment depending on TOC concentrations. Drinking water treatment plants using North Bay Aqueduct water repeatedly have shut down, switched to blending operations with better quality water, or alternative water sources to avoid seasonal precipitation-induced spikes in DOC (Municipal Water Quality Investigations 2003b). DOC in the Delta typically peaks in the winter months, when seasonal river and Delta agricultural drain DOC loading are their greatest (Fleck et al. 2007:1, 21; Deverel et al. 2007:18).

Intake	Form	Period	Number of Samples (n)	Median TOC (mg/L)	Maximum TOC (mg/L)
Harvey O. Banks	тос	1986-2006	252	3.20	16.3
C. W. Jones (Tracy)	ТОС	1986-1999	29	3.30	5.0
CCWD Old River	тос	1994-2006	176	3.00	14.0
CCC (Rock Slough)	тос	1991-2006	169	3.60	40.0
North Bay Aqueduct (Barker Slough)	тос	1988-2006	289	4.70	38.0
Sacramento River	тос	1998-2006	595	1.75	8.6 (19.9)ª
San Joaquin River at Vernalis	тос	1986-2006	418	3.30	10.5

### Table 8-20. Total Organic Carbon Concentrations at Delta Intakes and Major Tributaries

Source: CALFED Bay-Delta Program 2007b.

Notes: CCC = Contra Costa Canal; CCWD = Contra Costa Water District; NBA = North Bay Aqueduct; mg/L = milligrams per liter; TOC = total organic carbon.

<sup>a</sup> Maximum reported value is 19.9 mg/L, second highest is 8.6 mg/L; site: Hood/Greene's Landing.

2

1

### 3 Existing Conditions in the Study Area

4 The lowest observed mean concentrations of DOC in the Delta during the waters years 2001–2006 5 ranged from 1.9 to 2.2 mg/L, with the lowest concentrations occurring in the Sacramento River at 6 Hood (Figure 8-38). Higher mean concentrations of DOC occurred in the southern Delta, ranging 7 from 3.3 mg/L at the Banks headworks location to 3.8 mg/L at the San Joaquin River near Vernalis. 8 The highest observed mean DOC concentration occurred at the North Bay Aqueduct pumping plant 9 on Barker Slough (5.7 mg/L). The quality of water in Barker Slough is substantially influenced by 10 local sources located in its immediate upland watershed. These local sources contribute a significant 11 organic carbon load to Barker Slough, particularly during winter months when concentrations of 12 DOC often exceed 10 mg/L (State Water Project Contractors Authority 2007: 3-19, 3-26).

- 13 DOC measured in the Sacramento River shows a trend of gradually increasing DOC with distance
- from Shasta Dam, where median concentrations of about 1 to 1.5 mg/L increase to about 1.5 mg/L
   to 2 mg/L at Hood (CALFED Bay-Delta Program 2007b:5–58). Major tributaries such as the Feather
- and American Rivers contain relatively low DOC as well, with median measured concentrations of
- 17 1.5 mg/L–2 mg/L. DOC on the lower San Joaquin River is comparatively greater but generally
- 18 decreases with downstream distance, where median concentrations at Stevinson are nearly 6 mg/L
- and median concentrations at Vernalis are about 3 mg/L (CALFED Bay-Delta Program 2007b:5–49).
  This decrease in DOC can be attributed to inputs from tributaries such as the Merced, Tuolumne, and
  Stanislaus Rivers, with median DOC concentrations of 2 mg/L. Mean values for the north-of-Delta
  area during water years 2001–2006 ranged from 1.5 mg/L at the Feather River at Oroville to
  2.0 mg/L at the Sacramento River at Veterans Bridge (Table 8-21). South-of-Delta mean values were
  higher than north-of-Delta stations examined (3.2 to 3.4 mg/L), and comparable to the mean at the
- 25 Banks headworks (3.3 mg/L, Figure 8-38).
  - 26 Time series data indicate that DOC concentrations at the examined stations generally fluctuate on an
  - 27 annual basis (Figure 8-39 and Figure 8-40). Higher values have tended to occur during the months
  - 28 of December through March at most locations, particularly the Sacramento River and in-Delta
  - 29 locations, whereas the San Joaquin River concentrations tend to be higher in the summer months as
  - 30 a result of irrigated agricultural drainage (Tetra Tech 2006b).

## Table 8-21. Dissolved Organic Carbon Concentrations at Selected North- and South-of-Delta Stations, Water Years 2001–2006<sup>a</sup>

	Dissolved Organic Carbon (mg/L as C)				
Location	Samples	Minimum	Maximum	Mean	Median
Sacramento River at Keswick	10	0.9	2.5	1.6	1.5
Sacramento River at Veterans Bridge	18	1.2	4.3	2.0	1.6
Feather River at Oroville	28	1.0	2.2	1.5	1.5
American River at WTP	156	1.1	3.7	1.6	1.5
California Aqueduct at Check 13	115	2.1	8.0	3.4	3.1
California Aqueduct at Check 29	86	1.8	7.4	3.2	3.0

Sources: California Department of Water Resources 2009b; Sacramento Regional County Sanitation District 2004, 2005, 2006, 2007, 2008, 2009.

Notes: mg/L = milligrams per liter; WTP = water treatment plant.

<sup>a</sup> Sample size represents water quality samples having values at or greater than the reporting limit.

The lowest observed mean concentrations of TOC in the Delta during the water years 2001–2006
ranged from 2.7 to 3.0 mg/L, occurring at the Sacramento River at Hood and Mallard Island,
respectively (Figure 8-41). Higher mean concentrations of TOC occurred in the southern Delta
region, ranging from 3.8 mg/L at CCWD pumping plant #1 to 5.1 mg/L at the San Joaquin River near
Vernalis. The highest observed mean TOC concentration occurred at the Barker Slough pump
(7.8 mg/L).

10 Mean values for the north-of-Delta area ranged from 1.5 mg/L at the Sacramento River at Keswick to

2.1 mg/L at the Sacramento River at Veterans Bridge (Table 8-22). South-of-Delta mean values were
 higher than north-of-Delta stations examined (3.9 to 4.2 mg/L) and slightly lower than the mean at

13 the Banks headworks (4.3 mg/L, Figure 8-41).

Time series data indicate that TOC concentrations at the examined stations generally fluctuate on an
 annual basis (Figure 8-42 and Figure 8-43). Higher values have tended to occur during the months
 of December through March.

## Table 8-22. Total Organic Carbon Concentrations at Selected North- and South-of-Delta Stations, Water Years 2001–2006<sup>a</sup>

	Total Organic Carbon (mg/L as C)				
Location	Samples	Minimum	Maximum	Mean	Median
Sacramento River at Keswick	15	1.0	2.6	1.5	1.4
Sacramento River at Veterans Bridge	18	1.2	5.9	2.1	1.6
Feather River at Oroville	28	1.4	3.6	2.0	1.9
American River at WTP	162	1.2	4.8	1.8	1.6
California Aqueduct at Check 13	203	2.1	12.6	4.2	3.5
California Aqueduct at Check 29	158	1.9	14.5	3.9	3.5

Sources: California Department of Water Resources 2009b; Sacramento Regional County Sanitation District 2004, 2005, 2006, 2007, 2008, 2009.

Notes: mg/L = milligrams per liter; WTP = water treatment plant.

<sup>a</sup> Sample size represents water quality samples having values at or greater than the reporting limit.

<sup>3</sup> 

- 1 Organic carbon is not a priority pollutant; thus, the CTR has no criteria. There are no state or federal
- 2 regulatory numerical water quality objectives/criteria for organic carbon or any USEPA-
- recommended criteria. As a consequence, none of the water bodies in the affected environment are
   listed as impaired on the state's CWA Section 303(d) list because of elevated organic carbon.
- listed as impaired on the state's CWA Section 303(d) list because of elevated organic carbon.
  However, the Central Valley Water Board recently (July 2013) amended the Drinking Water Policy in
- 6 the Basin Plan to include new directives to ensure that risks to drinking water quality associated
- with organic carbon from Delta waters and upstream tributaries do not increase over current levels.
- 8 The Basin Plan narrative chemical objective (i.e., "Waters shall not contain chemical constituents in
- 9 concentrations that adversely affect beneficial uses.") was amended to include a new footnote
  10 stating, "This includes drinking water chemical constituents of concern, such as organic carbon." The
- revised policy requires the Central Valley Water Board to consider the necessity for inclusion of
   monitoring of organic carbon, salinity, and nutrients when renewing waste discharge requirements
   (WDRs) based on the discharge loading, proximity to drinking water intakes, and trends in ambient
- 14 conditions for these constituents.
- 15 Under USEPA's Disinfectants and Disinfection Byproducts Rule (63 FR 69390), municipal drinking 16 water treatment facilities are required to remove specific percentages of TOC in their source water 17 through enhanced treatment methods, unless the drinking water treatment system can meet 18 alternative criteria. USEPA's action thresholds begin at 2–4 mg/L TOC and, depending on source 19 water alkalinity, may require a drinking water utility to employ treatment to achieve as much as a 20 35% reduction in TOC. Where source water TOC is between 4 and 8 mg/L TOC, drinking water 21 utilities may be required to achieve a 45% reduction in TOC. Existing Delta water quality regularly 22 exceeds 2 mg/L TOC, and existing treatment plants already are obligated to remove some amount of TOC. Nevertheless, changes in source water quality at municipal intakes may trigger additional 23 24 enhanced TOC removal, and associated increased treatment costs.
- The CALFED Program established a goal to in addition to USEPA's Disinfectants and Disinfection
  Byproducts Rule, to achieve TOC of 3 mg/L as a long-term average as applied to municipal drinking
  water intakes drawing water from the Delta (CALFED Bay-Delta Program 2000). The goal was
  established based on a study prepared by California Urban Water Agencies (CUWA) recommending
  Delta source water quality targets sufficient to achieving DBP criteria in treated drinking water and
  sufficient to allow continued flexibility in treatment technology. Specifically, the goal of the CALFED
  Drinking Water Program is to:
- 32achieve either: (a) average concentrations at Clifton Court Forebay and other southern and central33Delta drinking water intakes of 50 μg/L bromide and 3.0 mg/L total organic carbon, or (b) an34equivalent level of public health protection using a cost-effective combination of alternative source35waters, source control, and treatment technologies. (CALFED Bay-Delta Program 2000)
- 36 The USEPA promulgated the Stage 1 Disinfectants and Disinfection Byproducts (D/DBP) Rule in 37 1998 and the Stage 2 D/DBP Rule in 2006 under the Safe Drinking Water Act (SDWA) which 38 collectively establish the treatment standards for DBPs, tightened compliance monitoring 39 requirements for DBPs, and strengthened public health protection related to DBP exposure in 40 municipal water distribution systems. The Long Term 2 Enhanced Surface Water Treatment Rule 41 focuses on reducing illness from cryptosporidium and other disease-causing microorganisms in 42 drinking water distribution systems and requires water utilities to balance long-term and short-43 term health concerns posed by DBPs and pathogens, respectively. The compliance challenge for 44 WWTP operators is to provide adequate disinfection to protect against pathogens without forming 45 DBPs. Development of the Delta Drinking Water Policy by the Central Valley Water Board was identified as a future need during the 1998 and 2001 triennial reviews of the Basin Plan, and by the 46

CALFED process, with a goal of completing the policy and associated Basin Plan amendments in
 2013.

### 3 8.1.3.12 Pathogens

### 4 Background and Importance in the Study Area

5 The term *pathogens* refers to viruses, bacteria, and protozoa that pose human health risks. 6 Pathogens of concern include bacteria, such as *Escherichia coli* and *Campylobacter*; viruses such as 7 hepatitis and rotavirus; and protozoans such as *Giardia* and *Cryptosporidium*. Most data that exist 8 regarding pathogens are for coliform bacteria, which are indicators of potential fecal contamination 9 by humans or other warm-blooded animals because of their relative abundance and ease of 10 measuring in water samples.

- 11 Sources of pathogens include wild and domestic animals, aquatic species, urban stormwater runoff, 12 discharge from WWTPs, and agricultural point and nonpoint sources such as confined feeding lots 13 and runoff. Pathogens that have animal hosts can be transported from the watershed to source 14 waters from natural lands or grazed lands and cattle operations; aquatic species such as waterfowl 15 also contribute pathogens directly to water bodies. Stormwater runoff from urban or rural areas can 16 contain pathogens carried in waste from domestic pets, birds, or rodents as well as sewage spills. 17 Once in the ambient environment, pathogens often die, although in some instances they can survive 18 and even reproduce in sediments.
- 19The beneficial uses of surface waters in the affected environment that are affected by pathogens are20municipal and domestic supply, water contact recreation, shellfish harvesting, and commercial and21sport fishing. Of these beneficial uses, municipal and domestic supply and water contact recreation22are the receptors most affected by pathogens because direct contact or ingestion affects human23health. Infections in humans may arise from pathogens that break through into treated drinking24water or from external sources such as food ingestion and ingestion of untreated water during25recreation.
- Water treatment processes that are focused on the removal of particulates, such as filtration and
  membranes, are generally effective at removing pathogens. Disinfection of bacteria pathogens can
  be achieved effectively either through chemical oxidation using chlorine or ozone, or through
  exposure to UV light. Viruses also can be effectively removed by filtration. The treatment of
  protozoans is more challenging, as cysts and oocysts of protozoans cannot be fully removed by sand
  filtration and are resistant to chemical disinfection; however, disinfection using UV light has been
  found to be effective (Tetra Tech 2007).

### 33 Escherichia Coli

- 34 *Escherichia coli* is an anaerobic bacterium that lives in the gastrointestinal tract of warm-blooded 35 animals. The presence of *E. coli* normally is beneficial to the host through the synthesis of vitamins 36 and the suppression of harmful bacteria. However, some strains of *E. coli* are pathogenic. Pathogenic 37 E. coli affect humans by generating toxins that can result in diarrhea, inflammation, fever, and 38 bacillary dysentery (U.S. Environmental Protection Agency 2009d). Certain strains of *E. coli* can be 39 severely toxic to some patients, particularly children, causing hemolytic uremic syndrome and 40 leading to destruction of red blood cells and occasional kidney failure (Tetra Tech 2007). The 41 presence of *E. coli* is an indicator of fecal contamination, either by human waste, wastewater, or
- 42 animal wastes.

### 1 Campylobacter

- 2 *Campylobacter* is a bacterium that can be found in natural waters throughout the year.
- 3 *Campylobacter jejuni* is commonly present in the gastrointestinal tract of cattle, pigs, and poultry
- 4 and is a leading cause of bacterial gastroenteritis in the United States. *Campylobacter* infection in
- 5 some rare cases may be followed by Guillain-Barré syndrome, a form of neuromuscular paralysis.
- 6 Strains of *Campylobacter* have developed resistance to antibiotics, resulting in the difficulties with
- 7 clinical treatment.

### 8 Hepatitis

- 9 Hepatitis is a virus that causes liver inflammation and sometimes leads to jaundice. Hepatitis Types
- 10 A and E are infectious and are transmitted through the fecal-oral route. Hepatitis A is a well-
- 11 documented waterborne disease and is widespread throughout the world.

### 12 Rotavirus

Rotaviruses are the most prevalent viruses that cause diarrhea worldwide. Rotavirus was estimated
 to contribute to 30 to 50% of severe diarrhea disease in humans (Tetra Tech 2007). The virus can be
 transmitted through fecal-oral route and through contaminated food and water.

### 16 Giardia

Giardia is a parasite found in the intestinal linings of a wide range of animals and their feces, and in
 contaminated water. Giardia can survive a wide range of temperature—from ambient temperature of
 fresh water to internal temperatures of animals. Among the many species of Giardia, Giardia lamblia
 infects humans and causes diarrhea and abdominal pain. Giardia lamblia has been found in
 wastewater and has been related to several outbreaks of waterborne disease around the world
 (Tetra Tech 2007).

### 23 Cryptosporidium

24 *Cryptosporidia* are single-celled, intestinal parasites that infect humans and a variety of animals. 25 These parasites can infect epithelial cells of the intestinal wall and are excreted in feces as oocysts. 26 *Cryptosporidium* has a wide range of hosts, including domestic and wild animals. Symptoms of 27 cryptosporidiosis, a disease caused by ingestion of *Cryptosporidium*, include diarrhea, stomach 28 cramps, upset stomach, and slight fever; more serious symptoms can result in weakened immune 29 systems (U.S. Environmental Protection Agency 1999b). Cryptosporidiosis is a major cause of 30 gastrointestinal illness around the world, especially to individuals with compromised immune 31 systems. For these people, the symptoms can be more severe or life-threatening.

### 32 Existing Conditions in the Study Area

- A conceptual model of pathogens and pathogen indicators was developed for the Central Valley
   Drinking Water Policy Workgroup (Tetra Tech 2007). The pathogen and indicator data compiled for
   the model consisted primarily of measurements of total and fecal coliforms and E. coli, some limited
   data on other species of coliforms, and even more limited data on pathogens such as
   Cryptosporidium and Giardia. Fecal indicator concentrations are highly variable both temporally
- 38 and spatially and can vary by orders of magnitude (Tetra Tech 2007). The variable nature of
- 39 pathogen and indicator concentrations in surface waters, and the rapid die-off of many of these
- 40 organisms in the ambient environment, makes it very difficult to quantify the importance of

- 1 different sources on a scale as large as the Central Valley, especially for coliforms that are widely
- 2 present in water. A single source close to the sampling location can dominate the coliform
- 3 concentrations observed at a location downstream of several thousand square miles of watershed.

4 Of the known sources of coliform discharges into the waters of the Central Valley, it was found that 5 wastewater total coliform concentrations for most plants were fairly low (<1,000 most probable 6 number per 100 milliliters [MPN/100 ml]), whereas the highest total coliform concentrations in 7 water (>10,000 MPN/100 ml) were observed near samples influenced by urban areas (Tetra Tech 8 2007). In fact, the regional water boards limit publicly owned treatment works discharges to 9 <23 MPN/100 ml in NPDES permits, with most plants limited to <2.2 MPN/100 ml. In the San 10 Joaquin River valley, comparably high concentrations of E. coli were observed for waters affected by 11 urban environments and intensive agriculture in the San Joaquin Valley (Tetra Tech 2007). Fecal 12 indicator data showed minimal relationships with flow rates, although most of the high 13 concentrations were observed during the wet months of the years, possibly indicating the 14 contribution of stormwater runoff (Tetra Tech 2007).

- 15 Regulatory criteria with respect to pathogens are as follows. The Central Valley Water Board Basin 16 Plan specifies numerical water contact recreation criteria for fecal coliform bacteria not to exceed a 17 geometric mean of 200 organisms/100 ml in any 30-day period (based on a minimum of five 18 samples), nor more than 10% of the total number of samples taken during any 30-day period to 19 exceed 400 organisms/100 ml. The Central Valley Water Board Basin Plan numerical water quality 20 objectives for pathogens are detailed in Appendix 8A, Water Quality Criteria and Objectives. The 21 Central Valley Water Board in July 2013 amended the Drinking Water Policy in the Basin Plan to 22 include new directives to ensure that risks to drinking water quality associated with pathogens from 23 Delta source water does not increase over current levels. A new narrative objective was added 24 stating, "Waters shall not contain Cryptosporidium and Giardia in concentrations that adversely 25 affect the public water system component of the MUN beneficial use." The new objective applies to the Delta and tributaries below the first major dams, and allows utilities to request assistance from 26 27 the state to conduct source evaluations and implement potential control actions if the drinking 28 water utility monitoring at intakes indicates increased risks to treatment from these constituents. 29 The Stockton Deep Water Ship Channel and various sloughs and creeks in the western and eastern 30 Delta are on the state's CWA Section 303(d) list as impaired because of pathogens, with sources 31 identified as recreational and tourism activities [nonboating] and urban runoff/storm sewers (State 32 Water Resources Control Board 2011). A TMDL for the Stockton Urban Waterbodies was approved 33 by EPA on 13 May 2008. TMDLs for other listed water bodies in the affected environment are 34 proposed for completion in 2021(State Water Resources Control Board 2011).
- USEPA's surface water treatment rules require that systems using surface water, or groundwater
   under the direct influence of surface water, to: (1) disinfect water to destroy pathogens and (2) filter
   water or meet criteria for avoiding filtration to remove pathogens, so that the following
   contaminants are controlled at the following levels (U.S. Environmental Protection Agency 2009d).
- Viruses: 99.99% removal/inactivation.
- 40 *Giardia lamblia*: 99.9% removal/inactivation.
- 41 *Cryptosporidium*: 99% removal.

Further, USEPA has established an MCL for total coliform requiring no more than 5% positive
samples in a month (for water systems that collect fewer than 40 routine samples per month, no
more than one sample can be positive per month). Every sample that has total coliform must be

- 1 analyzed for either fecal coliforms or *E. coli*. If two consecutive total coliform positive samples occur,
- 2 and one is also positive for *E. coli*/fecal coliforms, the system is deemed as having an acute MCL 3
- violation (U.S. Environmental Protection Agency 2009d).

#### 8.1.3.13 **Pesticides and Herbicides** 4

#### 5 **Background and Importance in the Study Area**

6 A pesticide is any substance or mixture of substances intended for preventing, destroying, repelling, 7 or mitigating any pest. Pesticides typically occur in the form of chemicals or biological agents (e.g., 8 virus or bacterium) and are often formulated for specific pests such as weeds (herbicides), insects 9 (insecticides), and fungi (fungicides), among others. Pesticides may be described in two general

- 10 categories: current use pesticides and legacy pesticides.
- 11 Current use pesticides include carbamates (e.g., carbofuran), organophosphates (e.g., chlorpyrifos, 12 diazinon, methyl parathion, malathion), thiocarbamates (e.g., molinate, thiobencarb), and more 13 recently pyrethroids (e.g., permethrin, cypermethrin), a class of synthetic insecticides applied in 14 urban and agricultural areas. USEPA has begun to phase out certain uses of organophosphates 15 because of their potential toxicity in humans, which has led to the gradual replacement of 16 organophosphates by pyrethroids (Werner et al. 2008).
- 17 Legacy pesticides include primarily organochlorine pesticides like dichlorodiphenyltrichloroethane 18 (DDT) and Group A Pesticides (aldrin, dieldrin, chlordane, endrin, heptachlor, heptachlor epoxide, 19 hexachlorocyclohexane [including lindane], endosulfan, and toxaphene). These chemicals are highly 20 persistent in the environment and were banned in the 1970s because of their health and 21 environmental effects. Organochlorines are prone to accumulation in sediments.
- 22 Pesticides, including pyrethroids, organophosphates, carbamate insecticides, herbicides, and 23 fungicides are used extensively throughout the Central Valley. The critical pathways for pesticides 24 entering the rivers, streams, and the Delta include agricultural and urban stormwater runoff, 25 irrigation return water, drift from aerial or ground-based spraying, and periodic release of agricultural return flows from rice production (Werner and Oram 2008). Agricultural inputs are 26 27 dominant, but urban inputs are also substantial in areas of high population density (CALFED Bay-28 Delta Program 2008a) and appear to be a primary source of pyrethroid insecticides entering urban 29 creeks. For example, Weston and Lydy (2010) demonstrated that urban runoff produced pyrethroid 30 concentrations exceeding acutely toxic thresholds. The authors also found that the pyrethroids 31 passed through secondary treatment systems at wastewater treatment facilities, suggesting possible 32 sewer disposal of pyrethroids (e.g., household pesticides).
- 33 The timing of pesticide input to Delta waters is related to application rates, when pesticides are 34 applied to farmed land, runoff events, and other transport processes (Kuivila and Jennings 2007). In 35 agricultural applications, for example, diazinon and chlorpyrifos are applied during the dormant 36 season (December through February) and the irrigation season (March through November). 37 Dormant orchards (nuts and fruits) are sprayed to limit pest damage. Application totals for diazinon (1999–2003 average) were 52% dormant season and 48% irrigation season (47,652 pounds total); 38 39 application totals for chlorpyrifos (1999–2003 average) were 3% dormant season and 97% 40 irrigation season (114,101 pounds total).
- 41 Concern about pesticides is primarily associated with nontarget-organism toxic effects; because 42 many pesticides have been developed to target insect pests (e.g., neurotoxins), these pesticides also

have the potential to harm other organisms. Pesticides have toxic effects on the nervous systems of
terrestrial and aquatic life, and some are toxic to the human nervous system (U.S. Environmental
Protection Agency 2008d). Consequently, the beneficial uses (Table 8-1)most directly affected by
pesticide concentrations are aquatic organisms (cold freshwater habitat, warm freshwater habitat,
and estuarine habitat);rare, threatened, and endangered species; harvesting activities (shellfish
harvesting and commercial and sport fishing); and drinking water supplies (municipal and domestic
supply).

8 Toxicity of pesticides, like all toxins, is related to the dose an organism receives. For example, a 9 pesticide applied to a rice field in the Sacramento Valley may be diluted many times before it 10 reaches irrigation return canals and the Sacramento River. Aquatic herbicides are applied to control 11 invasive aquatic plants in irrigation canals and in the Delta (CALFED Bay-Delta Program 2008b). A 12 recent assessment of heavily used aquatic herbicides suggests that there is limited short-term and 13 no long-term toxicity directly attributable to their use (Siemering et al. 2008). However, acute 14 toxicity to algae (Selenastrum capricornutum) has been found in numerous studies and attributed to 15 the widely used agricultural herbicide diuron (de Vlaming et al. 2005). Ecological effects of pesticide 16 contamination (e.g., fish toxicity) reflect the cumulative influence of pesticides currently in use, 17 those used historically, and the constantly changing new pesticides introduced for agricultural 18 practices (CALFED Bay-Delta Program 2008b).

- 19 The Department of Pesticide Regulation, an agency within the California Environmental Protection 20 Agency (Cal/EPA), is charged with administering California's statewide pesticide regulatory 21 program, the largest of its kind in the nation. It administers the CCR Title 6 (Food and Agriculture), 22 which restricts the use of pesticides near water bodies and establishes Pesticide Management Zones 23 and reporting requirements for pesticide use. The Department of Pesticide Regulation also conducts 24 pesticide-monitoring activities. It and other agencies responsible for water quality, such as the State 25 Water Board, promote use of Best Management Practices (BMPs) and other preventive measures to 26 reduce pesticide contamination of water bodies. For example, rice growers are required to hold 27 water on their fields following application of rice pesticides to allow pesticides to degrade, reducing 28 concentrations contained in rice field runoff that enters waterways adjacent to treated fields 29 (Newhart 2002).
- 30 The fate and effects of pesticide mixtures in the Delta and the implications of pesticide mixtures for
- 31 populations of native species are not well understood (Werner and Oram 2008). Monitoring data for
- 32 pyrethroids in water and sediment are scarce or do not exist, confounding attempts to estimate
- loads of pyrethroids transported to the Delta from the Central Valley (Werner and Oram 2008; TDC
   Environmental 2010). Implementation of TMDLs has reduced concentrations of some pesticides in
- 35 the Delta (e.g., chlorpyrifos, diazinon); incidences of toxicity attributable to organophosphate
- 36 pesticides have declined substantially compared to observations in the early 1990s (CALFED Bay-
- 37 Delta Program 2008b). Organophosphates have been shown to be present at elevated
- concentrations in tributaries and the Delta, and pyrethroids at toxic concentrations have been
   detected in water bodies draining agricultural areas in the Central Valley, as well as urban creeks in
- 40 detected in water bodies draining agricultural areas in the Central Valley, as well as urban creek 40 the Delta region (Werner et al. 2008; Weston and Lydy 2010).

### 41 Existing Conditions in the Study Area

42 Limited data and studies are available for characterizing the existing conditions of pesticide43 concentrations in the study area. These are summarized below.

- 1 Monitoring efforts at the north-of-Delta stations since 2001 have resulted in no pesticide detections,
- 2 while monitoring at the south-of-Delta stations resulted in various detections. The California
- 3 Aqueduct at Check 13 had detections of chlorpyrifos  $(3/15/05, 0.02 \mu g/L)$ , diazinon  $(3/20/01, 0.01 \mu g/L)$
- 4  $\mu g/L$ ), and metolachlor (6/14/05, 0.1  $\mu g/L$ ) and of diuron (eight detections between 3/15/00 and
- 5 9/15/09, ranging from 0.27 to 3.2  $\mu$ g/L) and simazine (13 detections between 3/15/00 and
- 9/15/09, ranging from 0.02 to 0.14 μg/L). The California Aqueduct at Check 29 had detections of
   chlorpyrifos (9/20/05, 0.01 μg/L) and dacthal (9/19/07, 0.12 μg/L) and numerous detections of
- 8 diazinon (four detections between 3/20/01 and 6/22/06, ranging from 0.01 to 0.03 µg/L), diuron
- 9 (seven detections between 3/20/01 and 9/15/09, ranging from 0.29 to 1.2 µg/L) and metolachlor
- 10 (detections on 6/15/04 and 6/21/05, 0.01 and 0.01 µg/L).
- Monitoring for diazinon suggests that higher concentrations occur in Delta back sloughs and small
   upland drainages, with lower concentrations occurring in Delta island drains, main rivers, and
   tributaries (Table 8-23). Monitoring for chlorpyrifos suggests that higher concentrations occur in
   Delta back sloughs, Delta island drains, and small upland drainages, with lower concentrations
- 15 occurring in main rivers and tributaries (Table 8-24).

### 16 Table 8-23. Diazinon Concentrations, by Water Body Category

	Number of	Median Concentration	90 <sup>th</sup> Percentile Concentration	Maximum Concentration	Samples
Water Body Type	Samples	(ng/L)	(ng/L)	(ng/L)	>160 ng/L <sup>a</sup>
Delta Back Sloughs	352	13	300	1,400	56 (16%)
Delta Island Drains	57	0	17	82	0 (0%)
Delta Rivers and Main Delta Waterways	774	0	97	797	31 (4%)
Major Delta Tributaries	2,056	0	80	1,700	106 (5%)
Small Upland Drainages	146	16	150	2,790	13 (9%)

Source: Central Valley Regional Water Quality Control Board 2006.

Note: ng/L = nanograms per liter.

<sup>a</sup> Acute toxicity water quality objective for diazinon to protect invertebrates.

### 18Table 8-24. Chlorpyrifos Concentrations, by Water Body Category

	Number of	Median Concentration	90 <sup>th</sup> Percentile Concentration	Maximum Concentration	Samples
Water Body Type	Samples	(ng/L)	(ng/L)	(ng/L)	>25 ng/L <sup>a</sup>
Delta Back Sloughs	373	0	68	677	62 (17%)
Delta Island Drains	57	5	46	360	11 (19%)
Delta Rivers and Main Delta Waterways	722	0	0	76	7 (1%)
Major Delta Tributaries	1,887	0	7	700	32 (2%)
Small Upland Drainages	148	0	87	180	35 (24%)

Source: Central Valley Regional Water Quality Control Board 2006.

<sup>a</sup> Acute toxicity water quality objective for chlorpyrifos to protect invertebrates.

<sup>17</sup> 

Note: ng/L = nanograms per liter.

- 1 Pesticide data available for the Banks and Barker Slough pumping plants include the Group A
- Pesticides (aldrin, dieldrin, chlordane, endrin, heptachlor, heptachlor epoxide, lindane, endosulfan,
  and toxaphene), DDT products (p,p'-DDD, p,p'-DDE, and p,p'-DDT), atrazine, chlorpyrifos, diazinon,
- 4 glyphosate, malathion, molinate, methyl parathion, permethrin, simazine, and thiobencarb. The
- 5 monitoring program sampled for these analytes approximately 16 times during the water years
- 6 2001–2006 for each location. Detections were limited to those presented in Table 8-25. These
- 7 detections generally occurred during the wet season during wet years. The exception is for molinate,
- 8 which was detected during the early summer of a dry year (2004).

## 9 Table 8-25. Pesticide Concentrations at the Banks and Barker Slough Pumping Plants, Water Years 2001–2006

Pesticide	Harvey O. Banks	Barker Slough
Chlorpyrifos	0.03 μg/L (3/16/05)	-
Diazinon	0.01 μg/L (3/21/01)	0.01 μg/L (3/21/01)
Molinate	0.04 μg/L (6/16/04)	0.04 μg/L (6/15/04)
Simazine	0.12 μg/L (3/21/01)	0.02 μg/L (3/21/01)
	0.02 μg/L (3/20/02)	0.24 μg/L (3/16/05)
	0.11 μg/L (3/16/05)	0.02 μg/L (6/15/05)
	0.05 μg/L (3/15/06)	0.46 μg/L (3/15/06)

Source: Bay Delta and Tributaries Project 2009.

Notes: Data represent water quality samples having values at or greater than the reporting limit.

12 SFEI data for the Sacramento River above Point Sacramento and the San Joaquin River at Antioch, 13 which has very low detection limits, have enabled the detection of many pesticides (Table 8-26). The 14 samples were taken annually between late July and late August, which does not allow examination of 15 wet versus dry season effects. The results suggest that many of the legacy pesticides are still present 16 in the Sacramento River and San Joaquin River outflows during summer conditions, albeit at low 17 concentrations. Chlorpyrifos, diazinon, and DDT median concentrations were higher than the other pesticides; median concentrations for nearly all pesticides were higher in the Sacramento River than 18 19 in the San Joaquin River.

- The Central Valley Water Board and San Francisco Bay Water Board Basin Plans contain narrative
   objectives for pesticides and toxicity. There are several pesticides with water quality criteria listed
- 22 under the CTR, the Central Valley Water Board Basin Plan, the San Francisco Bay Water Board Basin
- Plan, and the California drinking water MCLs (Appendix 8A, *Water Quality Criteria and Objectives*).

 $<sup>\</sup>mu$ g/L = micrograms per liter.

<sup>11</sup> 

		Sacram	ento Rive	er above Poin	it Sacramer	nto (pg/L)	San Joaquin River at Antioch Ship Channel (pg/L)				
Pesticide	Fraction	Samples	Min.	Max.	Mean	Median	Samples	Min.	Max.	Mean	Median
Aldrin	Dissolved	4	1	3	2	2	2	<1	2	1	1
Aldrin	Total	1	4	4	4	4	1	3	3	3	3
Chlorpyrifos	Dissolved	4	300	1,070	719	753	4	76	789	486	541
Chlorpyrifos	Total	4	332	1,070	727	753	4	90	789	490	541
Diazinon	Dissolved	3	511	765	599	520	4	229	1,079	515	375
Diazinon	Total	3	511	765	599	520	4	229	1,079	605	557
Dieldrin	Dissolved	7	56	110	85	82	5	49	81	68	73
Dieldrin	Total	7	60	117	89	84	6	52	87	74	77
Endosulfan I	Dissolved	5	11	57	32	31	2	13	13	13	13
Endosulfan I	Total	2	31	43	37	37	3	13	35	20	13
Endosulfan II	Dissolved	1	34	34	34	34	1	3	3	3	3
Endosulfan II	Total	0					1	3	3	3	3
Endrin	Dissolved	4	2	2	2	2	3	2	2	2	2
Endrin	Total	2	2	2	2	2	2	2	2	2	2
Heptachlor	Dissolved	4	<1	2	1	1	1	1	1	1	1
Heptachlor	Total	2	2	3	2	2	1	1	1	1	1
Heptachlor Epoxide	Dissolved	7	2	24	7	4	5	4	15	6	4
Heptachlor Epoxide	Total	6	2	24	7	4	4	3	15	6	4
Sum of Chlordanes	Dissolved	6	25	106	48	40	5	20	55	37	30
Sum of Chlordanes	Total	5	20	143	66	51	4	27	68	46	45
Sum of DDTs	Dissolved	7	153	227	188	194	5	93	144	124	131
Sum of DDTs	Total	7	266	546	368	366	6	175	257	214	210

### 1 Table 8-26. Pesticide Concentrations at the Mouths of the Sacramento and San Joaquin Rivers, Water Years 2001–2006

Source: San Francisco Estuary Institute 2010.

Notes: Sample size represents water quality samples having values at or greater than the reporting limit. Values for "dissolved" may exceed "total" because of rejected laboratory samples.

DDT = dichlorodiphenyltrichloroethane; Max. = maximum; Min. = minimum; pg/L = picograms per liter.

- 1 Regions on the CWA Section 303(d) list for pesticides include the Central Valley Region (chlordane,
- 2 chlorpyrifos, DDT, diazinon, dieldrin, and Group A pesticides) and the San Francisco Bay Region
- 3 (chlordane, DDT, dieldrin). The Section 303(d) list of impaired water bodies identifies the entire
- 4 Delta as impaired by one or more legacy pesticides (State Water Resources Control Board 2011).
- 5 Chlorpyrifos and diazinon TMDL studies have been completed for Sacramento County urban creeks,
- 6 the Feather River, the Sacramento River, the San Joaquin River, and the Delta; ongoing TMDL studies
- 7 are occurring for organochlorine and other pesticides. There are many water bodies served by SWP
- 8 South-of-Delta exports listed for pesticide impairment (State Water Resources Control Board 2011)
- 9 including those listed by the Central Coast Water Board, the Los Angeles Water Board, the Santa Ana Water Board, and the San Diege Water Board
- 10 Water Board, and the San Diego Water Board.
- 11 A target list of pesticides has been developed by the Central Valley Water Board (2009d) to assess 12 risk in the study area. The list was based on work by Urban Pollution Prevention Projects for the San 13 Francisco Estuary Project (TDC Environmental 2008). Eight of the 38 pesticides considered highly 14 toxic to aquatic organisms are pyrethroids, and the process has begun to establish water quality 15 criteria for bifenthrin, lambda-cyhalothrin, and cyfluthrin (Central Valley Regional Water Quality 16 Control Board 2010c).

### 178.1.3.14Polycyclic Aromatic Hydrocarbons

### 18 Background

19 PAHs are toxic compounds formed primarily as products of incomplete combustion (burning) of 20 substances such as gasoline, coal, oil, wood, garbage, grilled meat, and tobacco (Agency for Toxic 21 Substances and Disease Registry 1995). Some PAHs are manufactured for specific uses such as 22 asphalt, creosote, roofing tar, medicines, dyes, pesticides, and plastics. Mahler et al. (2005) suggest 23 that parking lot sealcoat can be a major source of PAHs to urban water bodies. PAHs in oil products 24 also may exist in a watershed from spills and leaking vehicle fluids, which can then enter the aquatic 25 environment from pavement runoff. PAHs in the environment tend to be found together as complex mixtures rather than single compounds (Oros et al. 2007). 26

- 27 PAHs can lead to red blood cell damage, leading to anemia, suppressed immune system,
- PARts can lead to red blood cen damage, leading to alterna, suppressed limitude system,
   developmental and reproductive effects, and possibly cancer over a lifetime of exposure (U.S.
   Environmental Protection Agency 2009e). Wildlife effects (e.g., mammals, birds, invertebrates,
- plants, amphibians, fish) also have been observed (Eisler 1987). The typical means of exposure to
   PAHs occurs through inhalation. Other exposure pathways are skin contact of PAH-containing
   products and ingestion of foods and liquids containing PAH compounds. Consequently, the beneficial
   uses (Table 8-1) most directly affected by PAHs are aquatic organisms (cold freshwater habitat,
- warm freshwater habitat, and estuarine habitat); rare, threatened and endangered species, if the
   community population level were to be reduced by exposure through the aquatic environment;
   harvesting activities that depend on aquatic life (shellfish harvesting and commercial and sport
- 37 fishing); and drinking water supplies (municipal and domestic supply).
- 38 PAHs enter the environment mostly as releases to air from volcanoes, forest fires, residential wood-
- 39 burning, and exhaust from automobiles and trucks (Agency for Toxic Substances and Disease
- 40 Registry 1995). They also can enter surface water through discharges from industrial plants and
- 41 WWTPs and can be released to soils at hazardous waste sites if they escape from storage containers.

- 1 PAHs are present in air as vapors or adhere to the surfaces of small solid particles. They can travel
- 2 long distances before they return to earth through rainfall or particle-settling. Some PAHs evaporate
- 3 into the atmosphere from surface waters, but most stick to solid particles and settle to the bottoms
- 4 of rivers or lakes. The solubility of PAHs in water is often very low. PAHs stay adsorbed to soil
- 5 particles, although some tend to evaporate or contaminate groundwater.
- PAHs can break down to longer-lasting products by reacting with sunlight and other chemicals in
  the air, generally over a period of days to weeks. Breakdown in soil and water generally takes weeks
  to months and is caused primarily by the actions of microorganisms.
- Benzo[a]pyrene is an example of an environmental PAH that can behave as described above (U.S.
   Environmental Protection Agency 2009e). Benzo[a]pyrene is expected to bioconcentrate in aquatic
- 11 organisms that cannot metabolize it. Reported bioconcentration factors include: oysters 3,000;
- rainbow trout 920; bluegills 2,657; and zooplankton 1,000 to 13,000. The presence of humic acid in
- rainbow a out 920, blacging 2,007, and 200phannen 1,000 to 10,000 the presence of name acta
   solution has been shown to decrease bioconcentration. Organisms that lack a metabolic
- 14 detoxification enzyme system tend to accumulate these compounds. For example, bioconcentration
- 15 factors have been found to be very low (<1) for mudsuckers, sculpins, and sand dabs.
- 16 There are two major sources of PAHs in drinking water: contamination of raw water (untreated) 17 supplies from natural and human-made sources, and leachate from coal tar and asphalt linings in 18 water storage tanks and distribution lines. PAHs in raw water will tend to adsorb to any particulate 19 matter and be removed by filtration before reaching the drinking water supply. Background levels of 20 PAHs in drinking water range from 4 to 24 ng/L (U.S. Environmental Protection Agency 2009e).
- The MCL for benzo[a]pyrene is 0.0002 mg/L. Potential health effects from exposure above the MCL
   include reproductive difficulties and increased risk of cancer. The public health MCL goal (MCLG) is
   a concentration of zero (U.S. Environmental Protection Agency 2009e).

### 24 Importance in the Study Area

- Assessment of how human atmospheric emission sources of PAHs in the study area directly affect the area would be difficult, given the complexity of area meteorology. Such sources would need to be identified and undergo air transport modeling to determine deposition rates onto land and water in the study area. Human activities related to PAH land and water emissions may be more easily quantified. Land applications of PAHs in the study area may include unintended releases from hazardous waste containers, while water sources may include industrial wastewaters, municipal sewage, and stormwater runoff.
- The Regional Monitoring Program for Water Quality in the San Francisco Estuary has monitored
   PAHs and other pollutants in San Francisco Bay water, sediments, and bivalves since 1993 at several
   locations, including the mouths of the Sacramento and San Joaquin Rivers near Antioch.
- In an analysis of 1993–2001 data, Ross and Oros (2004) found the distribution of median total PAH
   concentration by estuary segment was as follows.
- Extreme South Bay (120 ng/L).
- South Bay (49 ng/L).
- North Estuary (29 ng/L).

- Central Bay (12 ng/L).
- Delta (7 ng/L).

These results suggest that the Delta is not a major contributor of PAHs to San Francisco Bay. Using
PAH isomer pair ratio analysis, Ross and Oros (2004) showed that PAHs in estuary waters were
derived primarily from combustion of fossil fuels/petroleum (possible PAH source contributors
include coal, gasoline, kerosene, diesel, No. 2 fuel oil, and crude oil) and biomass (possible
contributors include wood and grasses), with lesser amounts of PAH contributed from direct
petroleum input.

A modeling exercise of PAHs in San Francisco Bay ranked PAH loading pathways as stormwater
runoff (51%), tributary inflow (28%), WWTP effluent (10%), atmospheric deposition (8%), and
dredged material disposal (2%) (Greenfield and Davis 2005; Oros et al. 2007). A study of PAH inputs
and sources along an urban tributary to the Sacramento River took place in 2004 and 2005 (Kim and
Young 2009).

Surface water concentrations varied from 192 to 3,784 ng/L for total PAHs and 18 to 48 ng/L for
dissolved PAHs. Precipitation concentrations varied from 77 to 236 ng/L for total PAHs and 15 to
66 ng/L for dissolved PAHs. The authors suggest that indirect deposition (i.e., wash off of
atmospheric particles previously deposited to land) of PAHs into surface water is a more likely
substantial input pathway for total PAHs than direct dry or wet deposition during the wet season.
They also assert that particulate matter carried by stormwater runoff was the major source of PAHs
in surface water in the early rainy season.

### 21 Existing Conditions in the Study Area

Recent monitoring efforts to assess PAHs are very limited with respect to locations selected. For
 example, naphthalene had been sampled at three pumping plants (Banks, Barker Slough, CCWD #1)
 and the San Joaquin River at Vernalis since the late 1990s with no laboratory detections.

The Sacramento River above Point Sacramento and the San Joaquin River at Antioch Ship Channel were sampled for 24 different PAH compounds on an annual basis by SFEI as part of its monitoring program (denoted as stations BG20 and BG30, respectively). The SFEI laboratory reporting limits are on the order of pg/L, which are orders of magnitude more sensitive than the laboratory reporting limits for the Banks and Barker Slough pumping plants. These very low detection limits have enabled the detection of many PAHs examined in the current study, which are presented as the sum of all PAHs in Table 8-27.

The samples were taken between late July and late August, which does not allow examination of wet versus dry season effects. The results indicate that PAHs are present in the Sacramento and San Joaquin River outflows during summer conditions, albeit at low concentrations. Values for PAHs were comparable between the two locations. No detections were reported in the data examined for the north- and south-of-Delta sampling locations.

Sum of all PAHs	Samples	Minimum (ng/L)	Maximum	Mean (ng/L)	Median				
Samoran 17113 Samples (pg/L) (pg/L) (pg/L)									
Dissolved	7	2,240	17,444	8,962	9,359				
Total	6	9,090	29,205	16,510	15,415				
San Joaquin River at Antioch Ship Channel									
Dissolved	5	1,380	16,637	9,881	9,331				
Total	6	6,472	21,972	14,117	15,017				

## Table 8-27. Sum of All Polycyclic Aromatic Hydrocarbons at the Mouths of the Sacramento and San Joaquin Rivers, Water Years 2001–2006

Source: San Francisco Estuary Institute 2010.

Notes: All concentrations in picograms per liter (pg/L). Sample size represents water quality samples having values at or greater than the reporting limit.

PAH = polycyclic aromatic hydrocarbon.

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Regulatory criteria with respect to PAHs are as follows. There are no listings for PAHs on the 4 5 Section 303(d) list in the Delta. With regard to Basin Plan narrative objectives, PAHs might be 6 considered toxic at high concentrations. There are no numerical water quality objectives for the 7 Central Valley Water Board or San Francisco Bay Water Board Basin Plans. The CTR criteria for 8 benzo[a]pyrene is 0.0044  $\mu$ g/L (Human Health: Water and Organisms) and 0.049  $\mu$ g/L (Human 9 Health: Organisms Only). The California drinking water standard MCL for benzo[a]pyrene is 0.0002 10 mg/L. Data are inadequate to assess whether the sites examined in this study exceeded the CTR or 11 drinking water standard MCL.

### 12 **8.1.3.15** Selenium

### 13 Background

14 Selenium is a constituent of concern in the lower San Joaquin River, the Delta, and San Francisco Bay 15 for potential effects on water quality, aquatic and terrestrial resources, and (indirectly) human 16 health. Because of the known effects of selenium bioaccumulation from aquatic organisms to higher 17 trophic levels in the foodchain, the wildlife habitat and rare, threatened, or endangered species 18 beneficial uses are the most sensitive receptors to selenium exposure. Examples of those effects 19 include reduced hatchability of fertile eggs and the development of severe, often lethal, embryo 20 deformities in fish and birds (Department of the Interior 1998; Ohlendorf 2003). Selenium also 21 affects other aquatic life beneficial uses, including warm freshwater habitat; cold freshwater habitat; 22 migration of aquatic organisms; spawning, reproduction, and/or early development; and estuarine 23 habitat. Additional nonhabitat beneficial uses that may be affected include freshwater

- 24 replenishment, municipal and domestic supply, and agricultural supply.
- 25 The State Water Board lists the western Delta as having impaired water quality for selenium (under
- Section 303[d]) (State Water Resources Control Board 2011). The Central Valley Water Board
   completed a TMDL for selenium in the lower San Joaquin River (downstream of the Merced River) in
- completed a TMDL for selenium in the lower San Joaquin River (downstream of the Merced River) in
   2001 and Salt Slough in 1997/1999, and USEPA approved this in 2002(Central Valley Regional
- 29 Water Quality Control Board 2001, 2009c).

- 1 The Central Valley Water Board adopted amendments to the Basin Plan for the Sacramento River 2 and San Joaquin River basins to address selenium control in the San Joaquin River basin in 3 May 2010 (Central Valley Regional Water Ouality Control Board 2010d), and the State Water Board 4 approved the amendments in October (State Water Resources Control Board 2010b, 2010c). The 5 intent is to modify the compliance time schedule for discharges regulated under WDRs to meet the 6 selenium objective or comply with a prohibition of discharge of agricultural subsurface drainage to 7 Mud Slough (north), a tributary to the San Joaquin River, in Merced County. The proposed 8 amendments and supporting staff report include environmental documentation required under 9 California Public Resources Code 21080.5 and 23 CCR 3775–3782. The environmental 10 documentation is informed by the environmental analysis conducted by Reclamation and the San 11 Luis and Delta Mendota Water Authority, dated December 21, 2009 (Bureau of Reclamation 2009c), 12 which was prepared in compliance with the same legal provisions with regard to the use of the 13 federally owned San Luis Drain. The environmental analysis concluded that, with the agreed-upon 14 mitigation measures, the amendments would have no significant effects on the environment. The 15 Basin Plan amendments are administrative in nature and will not alter any water quality objective, 16 program goal, policy, or other scientific underpinning of the selenium control program for the San 17 Joaquin River.
- 18The San Francisco Bay Water Board is conducting a TMDL project to address selenium toxicity in the19North San Francisco Bay (North Bay), defined to include a portion of the Delta, Suisun Bay,20Carquinez Strait, San Pablo Bay, and the Central Bay (State Water Resources Control Board 2011).21The North Bay selenium TMDL will identify and characterize selenium sources to the North Bay and22the processes that control the uptake of selenium by wildlife. The TMDL will quantify selenium23loads, develop and assign waste load and load allocations among sources, and include an24implementation plan designed to achieve the TMDL and protect beneficial uses.

### 25 Importance in the Study Area

- 26 Selenium is an essential trace element for human and other animal nutrition that occurs naturally in 27 the environment. In the Delta watershed, selenium is most enriched in marine sedimentary rocks of 28 the Coast Ranges on the western side of the San Joaquin Valley (Presser and Piper 1998). Because of 29 erosion of the selenium-enriched sedimentary rock and irrigation practices used in the Central 30 Valley, selenium concentrations in this watershed are high. It is also highly bioaccumulative and is of 31 greatest concern because it can cause chronic toxicity (especially impaired reproduction) in fish and 32 aquatic birds (Ohlendorf 2003; State Water Resources Control Board 2011). Bioaccumulation of 33 selenium in diving ducks has led to health advisories for local hunters. Monitoring of selenium in 34 ducks, fish, and invertebrates in the northern part of San Francisco Bay has revealed concentrations 35 that could cause health risks to people and wildlife. Although the entire Bay is listed as impaired by 36 selenium, separate TMDLs for selenium will be developed for the North Bay and South Bay, because 37 the primary selenium loading to the North Bay and the Suisun Bay area is from the Delta and oil 38 refineries in the vicinity of Carquinez Strait while the South Bay is affected by local and watershed 39 sources not associated with the Delta or refineries (Lucas and Stewart 2007; Stewart et al. 2013).
- Selenium concentrations in whole-body fish or fish eggs are most useful for evaluating risks to fish,
  and concentrations in bird eggs are most useful for evaluating risks to birds (Skorupa and Ohlendorf
  1991; Department of the Interior 1998; Ohlendorf 2003). Analyses of dietary items (such as benthic
  [sediment-associated] or water-column invertebrates) also can be used for evaluating risks through
  dietary exposure, although with less certainty than when using concentrations measured in fish or
  birds. When data are not available for the target receptors (fish and birds) or for their diets,

- concentrations can be estimated from selenium in water and suspended particulates. However, such
   modeling further increases the uncertainties in predictions of risk.
- 3 For evaluation of risks to human health, analyses of fish fillets are most common, although the fish
- 4 should be analyzed in the form that people may eat (for example, for some species or ethnic groups,
- 5 whole-body analyses may be appropriate) (California Office of Environmental Health Hazard
- 6 Assessment 2008; see also Chapter 25, *Public Health*).

### 7 Existing Conditions in the Study Area

### 8 Water Concentrations

9 Selenium has been monitored most consistently at the mouth of the San Joaquin River at Vernalis
10 (Table 8-28) mainly because agricultural drainage in the San Joaquin Valley is the primary source of
11 selenium to the Delta (Cutter and Cutter 2004; Presser and Luoma 2006; Bureau of Reclamation
12 2006; Entrix 2008; Tetra Tech 2008).

- Selenium also has been monitored frequently at selected locations north and south of the Delta and
   occasionally at a few locations in the Delta. In addition, a CALFED study (Lucas and Stewart 2007)
   provided results of several cruises in the study area during 2003–2004, focused primarily on the
   waterways between Stockton, Rio Vista, and Benicia (Table 8-29 and Figure 8-44).
- Total selenium concentrations measured on a weekly basis by the Central Valley Water Board's
  Surface Water Ambient Monitoring Program at Vernalis (Airport Way monitoring station) show the
  variation in concentrations by season and year (Figure 8-45).
- 20 Before implementation of the Grassland Bypass Project in September 1996, selenium concentrations 21 at Vernalis were commonly twice as high as those shown in Figure 8-45. Implementation of the 22 Grassland Bypass Project has led to a 60% decrease in selenium loads from the Grassland Drainage 23 Area in comparison to preproject conditions (Tetra Tech 2008). Cutter and Cutter (2004) reported a 24 decreased mean concentration of 0.68 µg/L at Vernalis from 1997 to 2000 in comparison to values 25 shown in Table 8-28 and data from a previous study from 1984 to 1988 (1.25  $\mu$ g/L). More recent 26 data show a mean of 0.54  $\mu$ g/L (geometric mean of 0.45  $\mu$ g/L) for the San Joaquin River at Vernalis 27 in 2007–2014 (U.S. Geological Survey 2014). It is likely that the selenium concentration at Vernalis 28 will continue to decrease with continued operation of the Grassland Bypass Project and 29 achievement of Basin Plan objectives in the amendment described above (Central Valley Regional
- 30 Water Quality Control Board 2010b; State Water Resources Control Board 2010b, 2010c).
- 31 Much less sampling has been conducted for selenium analysis in the Sacramento River. The most 32 recent available data for locations in or near the Delta are from Freeport (Table 8-28). A mean 33 concentration of 0.072  $\mu$ g/L was reported for Freeport in 1984 to 1988 and 1997 to 2000 (years 34 combined, with no apparent difference between the two periods) (Cutter and Cutter 2004), but the 35 detailed data (e.g., min-max values and sample numbers) are not available for comparison to the 36 USGS data shown in the table. Because of the limited data from Freeport, additional values are 37 provided from the Sacramento River at Verona and below Knights Landing (upstream from 38 Sacramento but reflecting quality of water that may enter the Yolo Bypass during flooding). The 39 maximum selenium concentration at those locations was  $0.39 \,\mu$ g/L, and the mean concentrations 40 were all less than 0.25  $\mu$ g/L. Only limited selenium data are available for other major tributaries to
- 41 the eastern Delta.

### 1 Table 8-28. Selenium Concentrations in Surface Water in the Study Area

	No. of	Seleniur	n Concentr	ation (µg/L)		
Site	Samples	Min.	Max.	Mean	Years	Source
Selenium Concentrations North of the Delta						
Sacramento River at Keswick	86	0.061	0.40	0.21	2003-2008	DWR 2010
Sacramento River at Keswick <sup>a</sup>	80	0.090	0.40	0.19	2004-2008	DWR 2010
Feather River at Oroville	31	0.033	0.37	0.19	2003-2008	DWR 2010
Feather River at Oroville <sup>a</sup>	30	0.052	0.28	0.16	2003-2008	DWR 2010
Selenium Concentrations for Inflows to the Delta						
Sacramento River at Verona	24	0.061	0.39	0.21	2003-2009	DWR 2010
Sacramento River at Verona <sup>a</sup>	21	0.15	0.29	0.20	2004-2009	DWR 2010
Sacramento River below Knights Landing	5	0.19	0.30	0.23	2004, 2007, 2008	DWR 2009
Sacramento River at Freeport <sup>a</sup>	88	0.044	0.23	0.09	11/2007-07/2014	USGS 2014
San Joaquin River at Vernalis (Airport Way) <sup>b</sup>	105°	0.20	2.3	0.83	1999-2007	Bureau of Reclamation 2009d
San Joaquin River at Vernalis (Airport Way)	201	0.40	2.8	0.98	1999-2002	BDAT 2009
San Joaquin River at Vernalis (Airport Way) <sup>b</sup>	453	0.40	2.8	0.84	1999-2007	SWAMP 2009
San Joaquin River at Vernalis	93	0.070	1.5	0.45	11/2007-08/2014	USGS 2014
Selenium Concentrations within/near the Delta						
North: Cache Slough near Ryer Island Ferry	7	0.05	0.24	0.12	1999-2000	BDAT 2009
South: Old River at Tracy Boulevard	1	0.61	0.61	0.61	2002	BDAT 2009
South: Old/Middle River	6	1.0	1.0	1.0	1999	DWR 2009
South: Old/Middle River <sup>a</sup>	6	1.0	2.0	1.6	1999	DWR 2009
Central-West: Sacramento River near Mallard Island (BG20)	11	0.06	0.45	0.11	2000-2008	SFEI 2010
Central-West: Sacramento River near Mallard Island (BG20) <sup>a</sup>	12	0.03	0.44	0.09	2000-2008	SFEI 2010
Central-West: San Joaquin River near Mallard Island (BG30)	11	0.03	0.40	0.11	2000-2008	SFEI 2010
Central-West: San Joaquin River near Mallard Island (BG30) <sup>a</sup>	11	0.03	0.45	0.09	2000-2008	SFEI 2010
Suisun Bay	38	0.02	0.21	0.12	2000-2008	SFEI 2010
Suisun Bay <sup>a</sup>	38	0.02	0.44	0.10	2000-2008	SFEI 2010
Selenium Concentrations for the Delta's Major Outputs						
Banks Pumping Plant <sup>a</sup>	71	1.0	2.0	1.0	2001-2007	MWOI 2003, 2005, 2006, 2008

Sources: Bay Delta and Tributaries Project (BDAT)2009; Department of Water Resources 2009b; Municipal Water Quality Investigations (MWQI) 2003a, 2005, 2006, 2008; Bureau of Reclamation 2009d; San Francisco Estuary Institute 2010; Surface Water Ambient Monitoring Program (SWAMP) 2009; U.S. Geological Survey (USGS) 2014.

Notes: Data include detected concentrations and reporting limits for undetected concentrations. Means are geometric means.

Max. = maximum;  $\mu$ g/L = micrograms per liter; Min. = minimum.

<sup>a</sup> Dissolved selenium concentration.

<sup>b</sup> Not specified whether total or dissolved selenium.

<sup>c</sup> Represents the number of months with an average concentration of selenium, not total samples collected.

### 1 Table 8-29. Selenium Concentrations in Surface Water Reported by CALFED Bay-Delta Program

	Number of	Dissolved Selenium (µg/L)		Particu	Particulate Selenium (µg/L)			Total Selenium (µg/L)		
Site	Samples	Min.	Max.	Mean	Min.	Max.	Mean	Min.	Max.	Mean
San Joaquin River at Stockton	5ª	0.52	1.01	0.73	0.005	0.04	0.02	0.55	1.03	0.76
Calaveras River	2 <sup>a</sup>	0.55	0.72	0.63	0.005	0.03	0.01	0.56	0.75	0.65
Fourteen Mile Slough	6 <sup>a</sup>	0.35	0.94	0.59	0.01	0.03	0.01	0.36	0.95	0.61
McDonald-Empire	5 <sup>a</sup>	0.09	0.91	0.17	0.005	0.03	0.01	0.10	0.94	0.18
Mildred Island South	1 <sup>a</sup>	0.12	0.12	0.12	0.02	0.02	0.02	0.14	0.14	0.14
Mildred Island Center	1 <sup>a</sup>	0.11	0.11	0.11	0.01	0.01	0.01	0.13	0.13	0.13
Mildred Island North	1 <sup>a</sup>	0.09	0.09	0.09	0.01	0.01	0.01	0.10	0.10	0.10
Venice	1 <sup>a</sup>	0.12	0.12	0.12	0.01	0.01	0.01	0.12	0.12	0.12
Franks Tract South	1	0.10	0.10	0.10	0.00	0.00	0.00	0.10	0.10	0.10
Franks Tract East	1	0.10	0.10	0.10	0.002	0.002	0.002	0.10	0.10	0.10
Franks Tract West	1 <sup>a</sup>	0.12	0.12	0.12	0.01	0.01	0.01	0.14	0.14	0.14
Mokelumne River	6ª	0.09	0.22	0.13	0.01	0.01	0.01	0.10	0.23	0.14
Three Mile Slough	6ª	0.09	0.13	0.11	0.01	0.02	0.01	0.10	0.15	0.13
Sacramento River at Rio Vista	4	0.10	0.14	0.12	0.01	0.01	0.01	0.11	0.15	0.13
Antioch	5	0.08	0.17	0.12	0.01	0.03	0.02	0.10	0.19	0.14
Pittsburg East	2	0.07	0.15	0.10	0.01	0.01	0.01	0.08	0.16	0.11
Pittsburg West	2	0.11	0.12	0.11	0.02	0.03	0.02	0.13	0.14	0.14
Suisun East	2	0.10	0.14	0.12	0.01	0.01	0.01	0.11	0.15	0.13
Suisun Center	2	0.12	0.14	0.13	0.02	0.02	0.02	0.14	0.15	0.15
Suisun West	3	0.13	0.19	0.15	0.01	0.05	0.02	0.15	0.23	0.17
Grizzly Bay East	1	0.12	0.12	0.12	0.02	0.02	0.02	0.14	0.14	0.14
Grizzly Bay Center	3	0.10	0.17	0.13	0.010	0.017	0.013	0.11	0.18	0.14
Grizzly Bay West	1	0.16	0.16	0.16	0.011	0.011	0.011	0.17	0.17	0.17
Benicia	4	0.11	0.16	0.14	0.01	0.02	0.02	0.13	0.18	0.16

Source: Lucas and Stewart 2007.

Notes: Data collected within 1 mile of sample stations were compiled in the same data location. Means are geometric means.

Max. = maximum;  $\mu$ g/L = micrograms per liter; Min. = minimum.

<sup>a</sup> One sample each station was collected during July 2000; all other data are from January 2003 to January 2004.

- 1 Sporadic sampling has been conducted at a few locations in the Delta (Tables 8-28 and 8-29). The
- 2 only two locations at which sampling was conducted over several recent years are in the
- 3 Sacramento and San Joaquin Rivers just upstream of Mallard Island (near the western limit of the
- 4 Delta). Observed total selenium concentrations at these stations are considered more representative
- 5 of generalized Delta concentrations than of the individual rivers (Tetra Tech 2008). Total and dissolved
- 6 selenium concentrations were somewhat lower at those locations during low flow in a dry year
- 7 (<0.1  $\mu$ g/L in August 2001) than during high flow (>0.1  $\mu$ g/L in February 2001) (Tetra Tech 2008).
- 8 Cutter and Cutter (2004) reported similar flow-related patterns for those locations. The maximum 9 selenium concentration found in the Delta was 2 µg/L at an Old/Middle River location in the south
- 10 subarea of the Delta. Except for that location, the available data show mean concentrations well
- 11 below 1 μg/L.
- 12 As noted in Table 8-28, inflow originating from the San Joaquin River has selenium concentrations 13 several times higher than those from the Sacramento River, but flows in the San Joaquin River at 14 Vernalis are usually only about 10–15% of the inflow from the Sacramento River at Freeport (Tetra 15 Tech 2008). Therefore, on an annual basis, selenium loads from both rivers to the Delta are large, 16 but selenium processes in the Delta are not well characterized. Besides the processes of settling and 17 mixing, a large portion of the water in the Delta is exported for agricultural and urban uses in other 18 parts of California. The relative contribution of the Sacramento and San Joaquin Rivers to the overall 19 outflow from the Delta to the North Bay changes with tidal cycles and season, as well as operations 20 of SWP/CVP reservoir release and related Delta water supply operations. The contribution from the 21 San Joaquin River potentially can increase during the drier months of September through 22 November (Presser and Luoma 2006; Tetra Tech 2008).
- 23 Regulatory criteria with respect to selenium are as follows. A TMDL for selenium in the San Joaquin 24 River was completed by the Central Valley Water Board and approved by USEPA in March 2002. The 25 TMDL is implemented through 1) prohibitions of discharge of agricultural subsurface drainage 26 water adopted in a Basin Plan Amendment for the Control of Subsurface Drainage Discharges (State 27 Water Resources Control Board Resolution 96-078), with an effective date of January, 10 1997; and 28 2) load allocations in WDRs (Central Valley Regional Water Quality Control Board 2009c). As 29 mentioned above, the Central Valley Water Board adopted a Basin Plan amendment in May 2010 to 30 modify the compliance time schedule for regulated discharges to Mud Slough (north), which is a 31 tributary to the San Joaquin River.
- 32 The water quality objective for the lower San Joaquin River at Vernalis is 5  $\mu$ g/L as a 4-day average 33 for above-normal and wet water-year types, and 5  $\mu$ g/L as a monthly mean for dry and below 34 normal water-year types (Central Valley Regional Water Ouality Control Board 2001, 2007). 35 Selenium criteria were promulgated for all San Francisco Bay and Delta waters in the NTR (San Francisco Bay Regional Water Quality Control Board 2007). The NTR criteria specifically apply to 36 37 San Francisco Bay upstream to and including Suisun Bay and the Delta. The NTR values are 5.0 µg/L 38 (4-day average) and 20  $\mu$ g/L (1-hour average). By comparison, the available data show that the 39 maximum concentration at Vernalis has not exceeded 3  $\mu$ g/L since implementation of the Grassland 40 Bypass Project, and the mean is less than  $1 \mu g/L$  for the period from 1999 through 2014. The CTR 41 criteria for aquatic life protection in saltwater are substantially higher than the freshwater criteria 42 (i.e., chronic =  $71 \,\mu\text{g/L}$ ; acute =  $290 \,\mu\text{g/L}$ ).
- 43 Selenium concentrations in water exported from the Delta via Banks pumping plant ranged from 1
  44 to 2 μg/L, with a mean of 1.02 μg/L for 2003–2007. Drinking water standards for selenium are

- 1 average concentrations of 50  $\mu$ g/L, both as the MCL—the enforceable standard that defines the
- 2 highest concentration of a contaminant allowed in drinking water—and the MCLG—a
- 3 nonenforceable health goal set at a level at which no known or anticipated adverse effect on human
- 4 health would result, while allowing an adequate margin of safety (U.S. Environmental Protection
- Agency 2009f). On April 2, 2010, the California Office of Environmental Health Hazard Assessment
   (OEHHA) proposed establishing a public health goal of 30 µg/L in drinking water, based on data
- 6 (OEHHA) proposed establishing a public health goal of 30 μg/L in drinking water, based on data
   7 from adverse effects of selenium in a human population, with a 45-day comment period (California)
- 8 Office of Environmental Health Hazard Assessment 2010). Public health goals are developed for use
- 9 by DPH in establishing primary drinking water standards (state MCLs). All concentrations that have
- 10 been measured in the Delta, or in tributary streams immediately upgradient of the Delta, as well as
- 11 those at Banks pumping plant and in the California Aqueduct, are less than 10% of the MCL and the
- 12 MCLG (Table 8-28 and Table 8-29).

### 13 Sediment and Fish Tissue Concentrations

14 Very little information is available for selenium concentrations in sediment or biota from in the 15 Delta (Table 8-30, Table 8-31, and Table 8-32) that would be useful for evaluating risks for fish, 16 wildlife, or the people consuming them. Selenium concentrations in sediment usually are not closely 17 related to effects on fish or wildlife resources, although screening-level values such as those 18 provided by the U.S. Department of the Interior (DOI) are sometimes used for comparison to 19 background or potential effect levels (U.S. Department of the Interior 1998). Background selenium 20 concentrations in freshwater sediments are typically <1 mg/kg dry weight. Consequently, the 21 concentrations reported for the Sacramento and San Joaquin Rivers near Mallard Island and in 22 Suisun Bay (Table 8-30) are consistent with background levels. They are well below the 23 concentrations associated with effects on fish and bird populations (2.5 mg/kg). Selenium analyses 24 of clams from the Mallard Island locations (Table 8-31) are consistent with other bivalves in the 25 Bay-Delta (Linville et al. 2002; Stewart et al. 2004). Whole-body fish from the San Joaquin River near 26 Manteca had selenium concentrations within the range of background (<1-4 mg/kg, typically)27 <2 mg/kg), although the mean was slightly higher than typical background (Table 8-32). Selenium 28 concentrations in delta smelt from Chipps Island also were consistent with background.

### 29 Table 8-30. Selenium Concentrations in Delta and Suisun Bay Sediment

	Number	Seler	ium Conc (mg/k	centration g)	Year	
Site	Samples	Min.	Max.	Mean	Collected	Source
Central-West: Sacramento River near Mallard Island (BG20)	9	0.031	0.24	0.083	2000-2008	SFEI 2010
Central-West: San Joaquin River near Mallard Island (BG30)	9	0.087	0.34	0.21	2000-2008	SFEI 2010
Suisun Bay	69	0.016	0.58	0.17	2000-2008	SFEI 2010

Source: San Francisco Estuary Institute (SFEI) 2010.

Notes: Data include detected concentrations and reporting limits for nondetected concentrations. Means are geometric means.

Max. = maximum; mg/kg = milligrams per kilogram, dry weight concentration; Min. = minimum.

30

#### 1 Table 8-31. Selenium Concentrations in Biota in or near the Delta

	Number of	Selenium Concentration (mg/kg)			Common	Year	
Site	Samples	Min.	Max.	Mean	Name	Collected	Source
Central-West: Sacramento River near Mallard Island (BG20)	5	4.0	19	8.1	Clam	1999–2001, 2008	SFEI 2010
Central-West: San Joaquin River near Mallard Island (BG30)	5	4.1	26	9.1	Clam	1999–2001, 2008	SFEI 2010
Chipps Island <sup>a</sup>	41	0.70	2.3	1.5	Delta Smelt	1993, 1994	Bennett et al. 2001
San Joaquin River, Dos Reis State Park and Mossdale Sites <sup>b</sup>	13	1.6	3.4	2.6	Silversides	May–July 1995	Bennett et al. 2001

Sources: Bennett et al. 2001; San Francisco Estuary Institute (SFEI) 2010.

Notes: Means are geometric means.

Max. = maximum; mg/kg = milligrams per kilogram, dry weight concentration; Min. = minimum.

<sup>a</sup> Most of the fish were collected at Chipps Island but included some fish (fewer than 5) from Garcia Bend (near Sacramento).

<sup>b</sup> Near Manteca.

### 2 3

### Table 8-32. Selenium Concentrations in Largemouth Bass

	Number of	Selenium Concentrations in Fish Fillets (mg/kg, wet weight)			Seleniu in V (mg	Selenium Concentrations in Whole-Body Fish (mg/kg, dry weight)		
Site	Samples	Min.	Max.	Mean	Min.	Max.	Mean	Years
Sacramento River at Veterans Bridge	3	0.40	0.81	0.56	1.7	2.9	2.2	2005
Sacramento River at River Mile 44ª	9	0.27	0.72	0.46	1.2	2.7	1.9	2000, 2005, 2007
Sacramento River near Rio Vista	9	0.30	0.80	0.44	1.3	3.2	1.9	2000, 2005, 2007
San Joaquin River at Vernalis	8	0.15	0.63	0.40	0.77	2.5	1.7	2000, 2005, 2007
Old River near Tracy	3	0.45	0.69	0.55	2.0	2.9	2.4	2005
San Joaquin River at Potato Slough	9	0.22	0.89	0.38	1.1	3.5	1.6	2000, 2005, 2007
Middle River at Bullfrog	6	0.37	0.58	0.47	1.6	2.3	2.0	2005, 2007
Franks Tract	8	0.15	0.70	0.37	0.79	3.0	1.7	2000, 2005, 2007
Big Break	9	0.15	0.82	0.38	0.81	3.1	1.6	2000, 2005, 2007
Discovery Bay	3	0.32	0.41	0.37	1.5	1.7	1.6	2005
Whiskey Slough	2	0.35	0.47	0.41	1.6	1.9	1.7	2005

Source: Foe 2010.

Notes: Means are geometric means.

Max. = maximum; mg/kg = milligrams per kilogram; Min. = minimum.

<sup>a</sup> Near Clarksburg.

- 1 A large number of fish tissue samples were collected from the Sacramento and San Joaquin River 2 watersheds and the Delta between 2000 and 2007 for mercury analysis. As part of the Strategic 3 Workplan for Activities in the San Francisco Bay/Sacramento-San Joaquin Delta Estuary (State 4 Water Resources Control Board 2008), archived largemouth bass samples were analyzed for 5 selenium to determine the primary source of the selenium being bioaccumulated in bass in the Delta 6 and whether selenium concentrations in bass were above recommended criteria for the protection 7 of human and wildlife health (Foe 2010). Results of this study are the most relevant biota data from 8 the Delta, and they are summarized in Table 8-32.
- 9 There were no differences in selenium concentrations in largemouth bass caught in the Sacramento
- River between Veterans Bridge and Rio Vista in 2005, and there was no difference in selenium
   concentration on the San Joaquin River between Fremont Ford (not shown in Table 8-32) and
- 12 Vernalis (Foe 2010). Also, there was no difference in bass selenium concentrations in the
- 13 Sacramento River at Rio Vista and in the San Joaquin River at Vernalis in 2000, 2005, and 2007. The
- 14 lack of a difference in bioavailable selenium between the two river systems was unexpected because
- 15 the San Joaquin River is considered a significant source of selenium to the Delta. Selenium
- concentrations were unexpectedly higher in both river systems in 2007 than in other years; reasons
   for this difference are related to increased bioaccumulation during low-flow conditions, as discussed
   in Appendix 8M, *Selenium*.
- The Central Valley appeared to be the dominant source of bioavailable selenium to bass in the Delta
  because tissue concentrations generally decreased seaward (Foe 2010). Selenium concentrations in
  bass were highest in a dry water-year type (2007), consistent with predictions of the Presser and
  Luoma (2006) bioaccumulation model.
- Selenium concentrations in the bass were compared to criteria recommended for the protection of
  human health (based on fillets; 2.5 mg/kg, wet weight) and wildlife health (based on whole-body
  fish; concern thresholds of 4 or 9 mg/kg, dry weight) (Foe 2010). Average concentrations were
  always less than 4 mg/kg; only 1 of the 69 bass (4.24 mg/kg in a fish from San Joaquin River at
  Potato Slough in 2007) marginally exceeded that lowest threshold.
- 28 Selenium concentrations in the livers of 2 of 86 Sacramento splittail collected from Big Break, Nurse 29 Slough, and Sherman Island exceeded the concentration (>27 mg/kg) (Teh et al. 2004) at which 30 growth, survival, and histopathology effects were observed in long-term laboratory studies of 31 juvenile splittail (Greenfield et al. 2008). Mean selenium concentrations ranged from 11.8 to 32 16.3 mg/kg in 2001 and from 8.36 to 8.84 mg/kg in 2002, with the highest mean concentrations 33 occurring in fish from Nurse Slough (in Suisun Marsh). Other field and laboratory studies have been 34 conducted with splittail (Deng et al. 2007, 2008) and with white sturgeon (Tashjian and Hung 2006; 35 Tashjian et al. 2006, 2007) and other fish (Linville et al. 2002; Stewart et al. 2004), but no other 36 analytical data for field-collected fish from in the Delta were found.
- Species to be considered for linkage of waterborne or foodweb selenium to fish and birds will
  include those identified by the U.S. Fish and Wildlife Service (USFWS) as being at risk from selenium
  exposure in the San Francisco estuary, insofar as possible (U.S. Fish and Wildlife Service 2008a).
  However, species-specific and Delta-specific bioaccumulation and trophic transfer factors for those
  species are not available, so assessments focus on largemouth bass, which have been sampled at
  various locations in the Delta.
- 43 Current ambient water quality criteria are based on waterborne selenium concentrations, but in
  44 2014 USEPA released draft water quality criteria for the protection of freshwater aquatic life from

toxic effects of selenium in 2014, which consist of two fish tissue-based elements and two water
 column-based elements, as shown in Table 8-32a (U.S. Environmental Protection Agency 2014). The
 draft criteria emphasize the importance of tissue-based concentrations most closely associated with
 reproductive effects (in fish eggs or ovaries), but also address the concentrations in whole-body fish
 or muscle if egg/ovary data are not available and, concentrations in water. Water-column criteria

6 differ for lotic (flowing) and lentic (still-water) aquatic systems.

Media Type	Fish Tissue		Water Column <sup>c</sup>	
Criterion Element	Egg/Ovary <sup>a</sup>	Fish Whole-Body or Muscle <sup>b</sup>	Monthly Average Exposure	Intermittent Exposure <sup>d</sup>
Magnitude	15.2 mg/kg	8.1 mg/kg whole body or 11.8 mg/kg muscle (skinless, boneless filet)	<ol> <li>1.3 μg/l in lentic aquatic systems</li> <li>4.8 μg/l in lotic aquatic systems</li> </ol>	$\frac{WQC_{int}}{WQC_{30-day} - C_{bkgrnd}(1 - f_{int})}{f_{int}}$
Duration	Instantaneous measurement <sup>e</sup>	Instantaneous measurement <sup>e</sup>	30 days	Number of days/month with an elevated concentration

### 7 Table 8-32a. Draft Water Quality Criteria for Selenium

Source: U.S. Environmental Protection Agency 2014

Notes: mg/kg = milligrams per kilogram;  $\mu$ g/l = micrograms per liter.

- <sup>a</sup> Overrides any whole-body, muscle, or water column elements when fish egg/vary concentrations are measured.
- <sup>b</sup> Overrides any water column element when both fish tissue and water concentrations are measured,
- <sup>c</sup> Water column values are based on dissolved total selenium in water.
- <sup>d</sup> Where WQC<sub>30-day</sub> is the water column monthly element, for either a lentic or lotic system, as appropriate. C<sub>bkgrnd</sub> is the average background selenium concentration, and f<sub>int</sub> is the fraction of any 30-day period during which elevated selenium concentrations occur, with f<sub>int</sub> assigned a value  $\geq$ 0.033 (corresponding to 1 day).
- <sup>e</sup> Instantaneous measurement. Fish tissue data provide point measurements that reflect integrative accumulation of selenium over time and space in the fish at a given site. Selenium concentrations in fish tissue are expected to change only gradually over time in response to environmental fluctuations.
- 8

9 USEPA's Action Plan for Water Quality Challenges in the San Francisco Bay/Sacramento-San Joaquin 10 Estuary (U.S. Environmental Protection Agency 2012a) identifies selenium as one of seven priority 11 items for action. The plan indicates that USEPA will draft new site-specific numeric selenium criteria 12 by December 2012 to protect aquatic and terrestrial species dependent on the aquatic habitats of 13 the Bay Delta Estuary. This planned action continues a long-term effort responding to scientific 14 evidence that the current selenium water quality standards do not adequately protect sensitive 15 species. USFWS and NMFS drafted a Biological Opinion in 2000 that found jeopardy under ESA for 16 the selenium criteria that USEPA proposed in the California Toxics Rule. To avoid a final jeopardy 17 opinion, USEPA agreed to develop site-specific water quality criteria for selenium, beginning in the 18 Bay Delta Estuary. USEPA is using an ecosystem-based model created by the USGS with advice from 19 the USFWS and NMFS. The model reflects the food web in the Bay Delta Estuary, the diet of sensitive 20 species and their use of habitats, and hydrological conditions. (Note: this same modeling approach is 21 used in estimating selenium bioaccumulation in this EIR/EIS.) More stringent selenium water 22 quality criteria may require actions that decrease allowable concentrations of selenium in surface
- 1 waters of the Bay Delta Estuary and may set allowable levels of selenium in the tissue of fish and
- 2 wildlife. The new criteria would reduce the chronic (long-term) exposure of sensitive species to3 selenium.
- 4 Following the development of the Bay Delta selenium criteria, USEPA plans to develop site-specific
- 5 criteria for other parts of California, including the San Joaquin Valley watershed (U.S. Environmental
- 6 Protection Agency 2012a). USEPA also is engaged in other efforts to minimize selenium discharges
- 7 to the San Joaquin River and the Bay Delta Estuary, including the Grasslands Bypass Project and the
- 8 North San Francisco Bay TMDL.

### 9 8.1.3.16 Other Trace Metals

### 10 Background and Importance in the Study Area

Trace metals such as aluminum, arsenic, cadmium, chromium, copper, iron, lead, manganese, nickel,
silver, and zinc occur naturally in the environment. Sources of these metals include natural crustal
material such as soils, and enriched ore deposits. Because of their industrial and commercial utility,
trace metals also can be found in urban and agricultural stormwater runoff, landfill and mine
leachate, and industrial and municipal wastewater discharges.

Many trace metals are necessary for healthy biological function, where deficiencies in certain trace metals can result in disease and ailment. At elevated levels, trace metals can be toxic to humans and aquatic life, where the concentration of concern in surface waters is specific to each metal and each receptor (human or aquatic life). Thus, the beneficial uses (Table 8-1) of Delta waters most affected by trace metal concentrations are aquatic life uses (cold freshwater habitat, warm freshwater habitat, and estuarine habitat), harvesting activities that depend on aquatic life (shellfish harvesting, commercial and sport fishing), and drinking water supplies (municipal and domestic supply).

Trace metal contamination demonstrates the magnitude of effect that human activities have had on the Delta. Sediment transport to the Bay increased by nearly an order of magnitude during the mid-1800s to early 1900s as a result of hydraulic gold mining operations; these sediments carried high concentrations of metal contaminants, which persist today (Van Geen and Luoma 1999b). The effect of these residual metals in the water column is exacerbated by the decreased river inflows into the Delta in recent years, as well as the continued discharge of contaminants from stormwater runoff and other urban activities.

Hayward et al. (1996), in an evaluation of metals concentrations in the San Joaquin River, found that concentrations of trace metals were uniformly low, with a few isolated exceptions related to specific point sources (e.g., elevated zinc near boat docks in the Stockton Harbor). However, relatively low concentrations in water can have effects on aquatic life. A 2006 study of sediment toxicity in the San Francisco estuary identified toxic hotspots where metals were found to cause sediment toxicity in bivalve embryos (Anderson et al. 2007).

- 36 Alpers et al. (2000:2) evaluated metals concentrations in the Sacramento River (Shasta Dam to Delta
- 37 region) from July 1996 to June 1997, encompassing both low-flow and flood conditions. Their study
- 38 showed that cadmium, copper, and zinc were transported primarily in dissolved form upstream of
- 39 major agricultural activities but primarily in colloidal form downstream. Iron and lead were
- 40 transported primarily in colloidal form at all mainstem Sacramento River sites.

Additional background for aluminum, arsenic, cadmium, chromium, copper, iron, lead, manganese,
 nickel, silver, and zinc is provided below.

#### 3 Aluminum, Iron, and Manganese

4 Aluminum, iron, and manganese are common elements in mineral soils. The concentrations of these 5 metals can be substantially elevated above background levels during watershed runoff events that 6 transport high-suspended sediment loads. However, in general, a large majority of the metals are 7 stable within the mineral matrices of the suspended particles and not available to interact 8 chemically with other compounds or otherwise cause adverse water quality effects. When these 9 constituents are in ionic and dissolved forms, they are more readily available to react chemically in 10 the water, and their presence may result in adverse effects to certain water uses. The pH of water is 11 a generally important regulator of the ionic activity of these metals, with lower pH generally 12 resulting in dissociation and creation of ionic forms of the metals with resulting higher 13 dissolved/reactive concentrations in the water. These metals are readily removed via conventional 14 water treatment processes that remove suspended sediment and through chemical ion exchange 15 and adsorption (i.e., chemical coagulation and filtration systems), and surface waters in the affected 16 environment require a minimum of coagulation and filtration to conform to federal SDWA 17 regulations.

18 Aluminum, iron, and manganese are identified as "non-priority" pollutants by U.S. EPA. Aluminum 19 can cause aquatic toxicity effects to some aquatic biota, and USEPA adopted ambient water quality 20 criteria for dissolved aluminum. There also is a primary MCL for aluminum applicable to drinking 21 water delivered at the tap. All three metals are regulated by secondary MCLs for their potential 22 nuisance effects in domestic potable water supplies (e.g., staining, and taste and odor concerns). The 23 secondary MCLs apply to the total metal concentration in treated potable water. Therefore, ambient 24 concentrations in the total form above the secondary MCLs should not be interpreted as having a 25 direct impact on potable supplies; rather, increased concentrations may indicate the potential for greater levels of treatment required to achieve the same treated concentrations. 26

### 27 Arsenic

Arsenic is a semi-metal element that is tasteless and odorless and highly toxic to humans. Longterm, chronic exposure to arsenic has been linked to cancer of the bladder, lungs, skin, kidneys,

- 30 nasal passages, liver, and prostate (U.S. Environmental Protection Agency 2009h). Short-term
- 31 exposure to high doses of arsenic can cause acute symptoms such as skin damage, circulatory
- 32 system dysfunction, stomach pain, nausea and vomiting, diarrhea, numbness in hands and feet,
- 33 partial paralysis, and blindness (U.S. Environmental Protection Agency 2009h).
- 34 Sources of arsenic contamination in water supplies include erosion of natural deposits, agricultural
- 35 runoff, and runoff or wastewater from industrial point sources. Arsenic commonly is found in
- 36 volcanic rocks and metal oxides, and is commonly associated with sulfide minerals and organic
- 37 carbon (Saracino-Kirby 2000). Arsenic also is found in certain pesticides, fertilizers, and feed
- 38additives used in commercial agricultural operations (Saracino-Kirby 2000; U.S. Environmental
- 39 Protection Agency 2009h). Approximately 90% of the industrial arsenic used in the United States is
- used as wood preservative; industry practices such as copper smelting, mining, and coal burning
  also contribute arsenic to the environment (U.S. Environmental Protection Agency 2009h).

### 1 Cadmium

- 2 Cadmium can be toxic to humans. Long-term, chronic exposure to cadmium has been linked to blood
- 3 damage and several forms of cancers; short-term exposure to high concentrations of cadmium may
- 4 cause nausea, vomiting, diarrhea, muscle cramps, salivation, sensory disturbances, liver injury,
- 5 convulsions, shock, and renal failure (U.S. Environmental Protection Agency 2009i). Some aquatic
- 6 species (e.g., Chinook salmon, Sacramento sucker, threespine stickleback) tend to bioaccumulate
- 7 cadmium, while others do not (U.S. Environmental Protection Agency 2009i; Saiki et al. 1995). The
- 8 toxicity of cadmium to aquatic life varies with the total hardness of the water, exhibiting generally
- 9 lower toxicity as hardness increases.
- 10 Cadmium occurs naturally in zinc, lead, copper, and other ores, which may erode and release
- 11 cadmium into water bodies, especially in soft, acidic waters (U.S. Environmental Protection
- Agency 2009i). Cadmium is used in a variety of industrial activities and applications, including metal
   plating and coating operations, machinery and baking enamels, photography, and nickel-cadmium
   and solar batteries (U.S. Environmental Protection Agency 2009i). Cadmium can enter water bodies
- through urban or industrial wastewater, leaching from landfills, and from corrosion of some
  galvanized plumbing and water mains (Van Geen and Luoma 1999a; U.S. Environmental Protection
  Agengy 2000i)
- 17 Agency 2009i).
- 18 Regulation of industrial and urban wastewater has led to a steady reduction in metal discharges to 19 water bodies over the past two decades; however, these contaminants persist in sediments. A study 20 of cadmium concentrations in San Francisco Bay revealed that coastal upwelling of cadmium-rich 21 sediment contributes to seasonal peaks in those levels in the Bay. Surface samples collected 22 throughout the Bay confirmed an internal cadmium source unrelated to river discharge. The results 23 of the study suggested that concentrations of cadmium and other metals in the Delta and Bay water 24 column are sensitive to river inflow and may have increased in response to reduced inflows in 25 recent years. (Van Geen and Luoma 1999a.)

### 26 Copper

- Copper is found primarily in the form of ores with other elements. Copper occurs in both organic
  and inorganic forms; organic copper is an essential micronutrient for animals, while exposure to
  high concentrations of inorganic copper can be toxic (Buck et al. 2006; U.S. Environmental
  Protection Agency 2009j). In humans, short-term exposure to copper can cause nausea and
  vomiting; long-term exposure can cause liver or kidney damage (U.S. Environmental Protection
  Agency 2009j).
- 33 Sources of copper contamination include natural deposits, industrial and urban wastewater, and 34 urban stormwater runoff (Buck et al. 2006; U.S. Environmental Protection Agency 2009j). Historical 35 copper contamination from industrial development and mining operations persists in sediments in 36 the Delta and Bay (Buck et al. 2006). Dissolved copper tends to bind with organic matter, resulting 37 in a strong correlation between concentrations of dissolved copper and organic carbon (Buck et al. 38 2006). This binding of copper with organic carbon has reduced concentrations of the toxic form of 39 copper in San Francisco Bay to concentrations that do not pose a threat to aquatic life; without the 40 copper-binding organic matter, it is likely that copper concentrations in the Bay would be toxic to 41 most aquatic microorganisms (Buck et al. 2006).
- The most common source of copper contamination in drinking water is corrosion of household
   copper plumbing materials. This contamination cannot be directly detected or removed with

- 1 conventional drinking water treatment methods; thus, USEPA requires drinking water suppliers to
- 2 control the corrosiveness of their water to minimize copper contamination at the tap. (U.S.
- 3 Environmental Protection Agency 2009j.)

### 4 Lead

- 5 Lead is a metal found in natural deposits as ores with other elements. Short-term exposure to lead
- 6 can cause a variety of health effects, including problems with blood chemistry, mental and physical
- 7 development in babies and young children, and increases in blood pressure in some adults. Long-
- 8 term exposure to lead has the potential to cause stroke, kidney disease, and cancer. (U.S.
- 9 Environmental Protection Agency 2009k.)
- 10 Sources of lead contamination include natural deposits, mining, and smelting operations (U.S.
- 11 Environmental Protection Agency 2009k). Lead is sometimes used in household plumbing materials
- or in water distribution systems. Lead is regulated in drinking water systems via the USEPA's Leadand Copper rule.

### 14 Nickel

- 15 Recent work has shown that the most substantial sources of nickel are in the South Bay; the next
- 16 largest source is in the Delta (Yee et al. 2007). Nickel sources in the region originate from natural
- and human sources such as natural rock erosion, urban runoff, and WWTPs (Yee at al. 2007). Total nickel concentrations from samples in the Delta averaged 3.5 µg/L in the dry season, and 5.1 µg/L i
- nickel concentrations from samples in the Delta averaged 3.5 µg/L in the dry season, and 5.1 µg/L in
   the wet season. Davis et al. (2000) estimated nickel loads were 975,000 kg/year from San Francisco
- 20 Bay bottom sediments, 410,000 kg/year from the Delta, 49,000 kg/year from Bay tributaries, 4,800
- 21 kg/year from effluent, and 580 kg/year from atmospheric deposition.

### 22 Silver

- 23 Silver is present in San Francisco Bay sediments, which can have toxic effects on biota (Flegal et
- 24 al. 2007). Most fluxes of silver in the Bay are from past industrial activities and wastewater
- 25 treatment sources. Delta waters entering the Bay have some of the lowest river silver
- 26 concentrations reported.

### 27 **Zinc**

- 28 Zinc potentially can have toxic effects on biota, although it is an essential element in the diet of these 29 plants and animals. Zinc is used to make tires, so it is generally found at higher concentrations near
- 30 highways. It is also used in manufacturing processes.

### 31 Existing Conditions in the Study Area

- In 2000, the Association of California Water Agencies conducted a study to summarize arsenic data
   from across the state and to assess the effect of USEPA's arsenic standard on California's drinking
   water programs (Saracino-Kirby 2000). Sampling data collected by USGS in 1990 and 2000,
- 35 California Department of Health, DWR, Reclamation, and other sources were analyzed. The study
- 36 found that the statewide average concentration of arsenic in groundwater measured between 1990
- and 2000 was 9.8 µg/L, and that 22% of the 4,513 sampling stations recorded arsenic
- concentrations of 10 μg/L or higher during this time period (Saracino-Kirby 2000) (Table 8-33). The
- 39 study found no noticeable trend in arsenic concentrations through time (Saracino-Kirby 2000).
- 40 Thirty percent of the state's groundwater basins were found to have average arsenic concentrations

- 1 of 10 μg/L or higher at some point between 1990 and 2000 (Saracino-Kirby 2000). The Association
- 2 of California Water Agencies study also analyzed samples from 188 sampling stations on surface
- 3 water bodies and found that the statewide average concentration of arsenic in surface water
- between 1990 and 2000 was 42 μg/L; however, this average was influenced by a small number of
   data points with very high values—91% of the sampling locations recorded average concentrations
- 6 less than 10 µg/L during the same time period (Saracino-Kirby 2000).
- There was a large monitoring effort from 1988 to 1993 to assess metals in the Delta. Results for San
  Joaquin River at Buckley Cove, Sacramento River at Hood (actually collected at Greene's Landing),
  Sacramento River above Point Sacramento, San Joaquin River at Antioch Ship Channel, Old River at
  Rancho Del Rio, Suisun Bay at Bulls Head Point near Martinez, and Franks Tract are shown in Table
  8-33. Analysis of the monitoring results indicated that most metal median values were similar
- 12 between locations, with zinc median values being the highest of all the metals.
- 13 Results from recent monitoring efforts for trace metals at the Banks pumping plant and Barker 14 Slough pumping plant are shown in Table 8-34. Analytes examined in the present effort for the 15 Banks and Barker Slough pumping plants include arsenic, cadmium, copper, lead, nickel, silver, and 16 zinc. The monitoring program sampled for each of these analytes approximately 72 times during the 17 water years 2001 to 2006 at each location. Arsenic, copper, and nickel were detected in almost all 18 sampling events for each location. Median values for these metals were similar at the two locations. 19 Elevated values for these metals occurred primarily between January and March, although the 20 copper maxima occurred during May. There were one detection of lead and three detections of zinc 21 at the Banks pumping plant. There were no detections of cadmium or silver at either station, and no 22 detections of lead or zinc at the Barker Slough pumping plant. Cadmium values matched the MCL of 23 0.005 mg/L at several locations during the 1988–1993 study, but there were no detections at either 24 the Banks or Barker Slough pumping plants during water years 2001–2006.
- SFEI data for the Sacramento River above Point Sacramento and the San Joaquin River at Antioch,
  which have very low detection limits, are presented in Table 8-35. The samples were taken between
  late July and late August, which does not allow examination of wet versus dry season results. The
  samples indicate that all selected metals are still present in the Sacramento and San Joaquin River
  outflows during summer conditions, albeit at low concentrations. Values for all metals were
  comparable for the two locations. For both locations, copper, nickel, and zinc occurred at higher
  concentrations than the other metals.
- Monitoring efforts in the north Delta areas (water years 2001–2006) indicate that mean values for
  metals at the Feather River at Oroville tended to be lower than those for the Sacramento River sites,
  with the exception of cadmium and silver (Table 8-36).
- 35 Arsenic, cadmium, chromium, copper, lead, nickel, silver and zinc are among the 126 priority
- 36 pollutants identified by the USEPA. Iron and manganese are identified as non-priority pollutants by
- 37 USEPA. Federal water quality criteria contained in the CTR, state water quality objectives contained
- in the Region 2 and Region 5 Water Quality Control Plans, and drinking water MCLs are listed in
- 39 Appendix 8A, *Water Quality Criteria and Objectives*. Based on water quality criteria and objectives,
- 40 and typical levels in surface waters, it is generally the case that aluminum, arsenic, iron, and
- 41 manganese are of primary concern for drinking water, while aluminum, cadmium, chromium,
- 42 copper, lead, nickel, silver, and zinc are of concern because of potential toxicity to aquatic organisms.

#### 1 Table 8-33. Median Metal Concentrations for Selected Sites, May 1988–September 1993

	Arsenic Dissolved	Arsenic Total	Cadmium Dissolved	Cadmium Total	Copper Dissolved	Copper Total	Lead Dissolved	Lead Total	Zinc Dissolved	Zinc Total
Location	(µg/L)	(µg/L)	(µg/L)	(µg/L)	(µg/L)	(µg/L)	(µg/L)	(µg/L)	(µg/L)	(µg/L)
San Joaquin River at Buckley Cove	3	3	5	5	5	5	5	5	6	10
Sacramento River at Green's Landing	2	2	5	5	5	5	5	5	6	8
Sacramento River above Point Sacramento	2	3	5	5	5	7	5	5	5	10
San Joaquin River at Antioch Ship Channel	2	2	5	5	5	6	5	5	5	11
Old River at Rancho Del Rio	2	2	5	5	5	5	5	5	5	8
Suisun Bay at Bulls Head Point near Martinez	2	3	5	5	5	7	5	5	6	15
Franks Tract	2	2	5	5	5	5	5	5	5	7
San Joaquin River at Vernalis	_	_	_	-	-	_	_	-	10	_

Source: Bay Delta and Tributaries Project 2009.

Notes: Units are in micrograms per liter ( $\mu$ g/L). Sample sizes are 10 to 12 (exception: San Joaquin River at Vernalis, with a sample size of 15). Sample size represents water quality samples having values at or greater than the reporting limit.

### 2 Table 8-34. Metals Concentrations at the Harvey O. Banks and Barker Slough Pumping Plants, Water Years 2001–2006

		Harvey O. Bar	nks Pumping P	Barker Slough Pumping Plant (μg/L)								
Metal	Samples	Minimum	Maximum	Mean	Median	Samples	Minimum	Maximum	Mean	Median		
Arsenic	71	1	3	2	2	72	1	5	2	2		
Cadmium		r	no detections		no detections							
Copper	71	1	9	2	2	72	1	8	3	2		
Lead		one detecti	on: 7 μg/L (11	/19/03)	no detections							
Nickel	67	1	2	1	1	72	1	7	2	2		
Silver		r	no detections		no detections							
Zinc	15 μg/L (1/16/02), 5 μg/L (9/17/03), 6 μg/L (10/15/03) no detections											
Source: Bay Delta and Tributaries Project 2009.												
Notes: Metals measured as dissolved. All units are in micrograms per liter ( $\mu$ g/L).												
Sample size represents water quality samples having values at or greater than the reporting limit.												

3 4

		Sacra	amento River	above Point	Sacrament	o (µg/L)	San Joaquin River at Antioch Ship Channel (µg/L)						
Metal	Fraction	Samples	Minimum	Maximum	Mean	Median	Samples	Minimum	Maximum	Mean	Median		
Arsenic	Dissolved	8	0.800	2.270	1.729	1.758	7	1.190	2.310	1.861	1.900		
Arsenic	Total	8	0.800	2.420	2.039	2.253	7	1.250	2.500	2.014	2.130		
Cadmium	Dissolved	7	0.007	0.016	0.011	0.010	7	0.006	0.015	0.010	0.011		
Cadmium	Total	7	0.015	0.032	0.027	0.026	6	0.013	0.033	0.022	0.020		
Copper	Dissolved	8	1.253	3.539	1.738	1.468	7	1.410	1.888	1.654	1.606		
Copper	Total	8	2.534	4.613	3.418	3.257	7	2.435	4.811	3.028	2.729		
Lead	Dissolved	8	0.019	0.091	0.043	0.034	7	0.017	0.196	0.055	0.027		
Lead	Total	8	0.427	1.035	0.663	0.580	7	0.263	0.950	0.530	0.445		
Nickel	Dissolved	8	0.766	2.641	1.218	1.006	7	0.727	1.470	1.059	0.975		
Nickel	Total	8	2.410	6.503	3.970	3.933	7	2.034	6.726	3.157	2.523		
Silver	Dissolved	4	0.001	0.002	0.001	0.001	5	0	0.001	0.001	0.001		
Silver	Total	7	0.001	0.009	0.004	0.003	5	0.001	0.005	0.002	0.002		
Zinc	Dissolved	8	0.160	1.410	0.711	0.595	7	0.253	1.818	0.712	0.510		
Zinc	Total	8	2.283	7.022	4.291	3.924	7	1.983	7.055	3.321	2.705		

#### 1 Table 8-35. Metals Concentrations at the Mouths of the Sacramento and San Joaquin Rivers, Water Years 2001–2006

Source: San Francisco Estuary Institute 2010.

Notes: All units in micrograms per liter ( $\mu$ g/L). Sample size represents water quality samples having values at or greater than the reporting limit.

2

	Sacramento River at Keswick (µg/L)			Sa	cramento l	River at V	erona (µg	;/L)	F	eather Riv	ver at Orov	ville (µg/	L)		Che	Check 13 (µg/L) Check 29 (					eck 29 (µg	;/L)			
Metal	Samples	Minimum	Maximum	Mean	Median	Samples	Minimum	Maximum	Mean	Median	Samples	Minimum	Maximum	Mean	Median	Samples	Minimum	Maximum	Mean	Median	Samples	Minimum	Maximum	Mean	Median
Arsenic (d)	25	0.81	1.93	1.27	1.22	8	0.87	1.48	1.18	1.24	22	0.38	0.67	0.52	0.51	69	1	3	2	2	62	1	4	2	2
Arsenic (t)	28	0.84	1.94	1.36	1.30	11	0.92	1.91	1.29	1.20	23	0.47	0.99	0.60	0.56										
Cadmium (d)	8	0.007	0.036	0.021	0.023	1		0.009			1		0.023												
Cadmium (t)	14	0.008	0.095	0.028	0.019	2	0.010	0.020	0.010	0.010	2	0.029	0.033	0.031	0.031										
Copper (d)	25	0.49	3.18	1.40	1.06	8	0.62	4.22	1.55	1.33	22	0.42	1.54	0.70	0.61	69	1.00	5.00	2.00	2.00	81	1.00	4.00	2.00	2.00
Copper (t)	28	0.71	4.30	1.72	1.23	11	0.85	6.54	2.62	1.91	23	0.47	2.82	1.00	0.88										
Lead (d)	13	0.000	0.113	0.026	0.009	6	0.010	0.170	0.080	0.070	9	0.003	0.077	0.019	0.006										
Lead (t)	21	0.008	1.560	0.139	0.040	11	0.090	1.150	0.340	0.130	20	0.001	0.300	0.050	0.015										
Nickel (d)	25	0.49	2.49	1.39	1.32	8	0.58	2.57	1.27	1.13	22	0.40	1.38	0.89	0.88	67	1.00	3.00	1.00	1.00	79	1.00	3.00	1.00	1.00
Nickel (t)	28	0.50	2.73	1.56	1.47	11	0.99	8.94	2.80	1.71	23	0.79	1.93	1.12	1.05										
Silver (d)	1		0.015			1		0.005			2	0.020	0.030	0.030	0.030										
Silver (t)	4	0.003	0.091	0.037	0.027						3	0.020	0.070	0.040	0.040										
Zinc (d)	25	0.31	7.84	2.28	1.91	7	0.16	1.37	0.63	0.30	18	0.04	2.41	0.46	0.27						1		5.00		
Zinc (t)	28	1.02	11.90	3.44	2.38	11	0.53	8.18	2.68	1.16	23	0.13	2.66	0.79	0.48										

### 1 Table 8-36. Metals Concentrations at Selected North- and South-of-Delta Stations, Water Years 2001–2006

Source: Bay Delta and Tributaries Project 2009.

Notes: All units in micrograms per liter (µg/L). Sample size represents water quality samples having values at or greater than the reporting limit.

d = dissolved; t = total.

- 1 The CTR contains criteria for protection of freshwater aquatic life, saltwater aquatic life, and human
- 2 health from consumption of water (drinking water) and organisms (eating fish and shellfish) and
- 3 consumption of organisms only. For waters in which the salinity is equal to or less than 1 part per
- 4 thousand 95% or more of the time, the applicable CTR criteria are the freshwater criteria. For
- 5 waters in which the salinity is equal to or greater than 10 parts per thousand 95% or more of the
- 6 time, the applicable CTR criteria are the saltwater criteria. For waters in which the salinity is
- 7 between 1 and 10 parts per thousand, the applicable CTR criteria are the more stringent of the
- 8 freshwater or saltwater criteria.

9 CWA Section 303(d) listings in the affected environment include cadmium, copper, and zinc in Lake
10 Shasta and Keswick Reservoir; copper and zinc in the Mokelumne River (eastern portion of Delta
11 waterways); copper in Bear Creek (eastern portion of Delta waterways); and many listings in the
12 Central Coast, Los Angeles, Santa Ana, and San Diego Regions, which include the SWP and CVP
13 Export Service Areas (State Water Resources Control Board 2011).

### 14 8.1.3.17 Turbidity and Total Suspended Solids

### 15 Background and Importance in the Study Area

16 TSS is a measure of the particulate matter that is suspended in the water column, consisting of 17 organic materials (e.g., decaying vegetation) and inorganic materials (e.g., inorganic components of 18 soil). Turbidity is a measure of the optical property of water that causes light to be scattered and 19 absorbed rather than transmitted through the water column. The scattering and absorption of light 20 is caused by: (1) water itself; (2) suspended particulate matter (colloidal to coarse dispersions); and 21 (3) dissolved chemicals. Although suspended solids are only one of the factors affecting turbidity, 22 they are often the dominant one. Thus, there is typically, but not always, a good relationship 23 between turbidity and TSS, but this relationship will vary spatially and seasonally.

- 24 Sensitive receptors that have the potential to be affected by elevated concentrations of turbidity and 25 TSS are municipal and industrial water supply uses (municipal and domestic supply/industrial 26 service supply), aquatic life beneficial uses (warm freshwater habitat, cold freshwater habitat, 27 migration of aquatic organisms and spawning, reproduction, and/or early development), and 28 estuarine habitat (Table 8-1) because of habitat and other physiological effects. In the Delta, a 29 declining turbidity trend, which has been attributed to a declining sediment supply and invasive 30 submerged aquatic vegetation, is believed to have caused, at least in part, changes in Delta ecology 31 and the decline of delta smelt (Hestir et al. 2013). The filtering of phytoplankton by invasive clams 32 may also be contributing to reduced turbidity in the Delta (Appendix 11A, Section 11A.1.6, Threats 33 and Stressors).
- Turbidity is a critical measurement for drinking water treatment plants because the constituents suspended in the water affect the filtration systems used to remove disease-causing microorganisms such as viruses, parasites, and some bacteria (e.g., fecal coliforms). Turbidity also can reduce the efficiency of disinfection techniques; disinfectants do not selectively target microbes, but rather react with many constituents within the water matrix (CALFED Bay-Delta Program 2008b).
- 39 Monitoring in the San Francisco estuary has used turbidity as a proxy for TSS, which in turn has
- 40 been correlated to contaminant concentrations such as metals, PAHs, and organochlorine pesticides
- 41 (Schoellhamer et al. 2007a). One study by Anderson et al. (2007) collected sediment samples
- 42 between 1994 and 2001 from the mouths of the Sacramento and San Joaquin Rivers; all the samples

- 1 collected were found to be toxic to mussels. These results suggest that the greatest concern for
- 2 human health is not TSS itself but rather the contaminants associated with the solids and sediment,
- 3 which can bioaccumulate up the aquatic food chain and be consumed by humans (e.g., fish,
- 4 shellfish).
- Elevated levels of turbidity and TSS limit light penetration into the water column, altering
  photosynthesis, primary production, and fish behavior (Schoellhamer et al. 2007b). After runoff
  events, TSS can settle to cover streambed spawning sites for fish and also alter macroinvertebrate
  habitat.
- 9 A major historical source of TSS in central California was hydraulic mining for precious metals in the 10 late 1800s and early 1900s. The majority of this mining sediment has passed through the Delta 11 system, although mine tailings remain in many watersheds. The construction and operation of dams 12 in the Sacramento and San Joaquin River system have the effect of reducing TSS concentrations 13 downstream because sediments become trapped in the reservoirs. Floodplain management in the 14 form of levees can contribute to instream erosion by confining the flow to the channel and 15 increasing streambed shear stress, but channels for flood management are often lined to protect the 16 channel and minimize erosion (Schoellhamer et al. 2007b).
- Given that the dam and levee systems in place are unlikely to be removed, the human activity that
  most likely affects sediment delivery to the Delta is soil erosion associated with agricultural and
  urban land uses. These activities are pertinent because they occur downstream from the major dams
  on the system (Schoellhamer et al. 2007b). Examples include crop production, livestock production,
  and construction activities. Stormwater runoff and overland flow are the likely mechanisms
  delivering sediment to streams and larger rivers, although erosion control practices may be
  implemented to minimize this contribution (Schoellhamer et al. 2007b).
- Maintenance of the islands and wetlands in the Delta depends on replenishment of their sediments
  from upstream sources. At the same time, erosion in Delta channels may expose previously
  contaminated sediments that can negatively affect biota and drinking water supplies. The Delta also
  has been identified as a source of toxic sediments to the San Francisco estuary (Anderson et al.
  2007).
- Some aquatic species, such as the delta smelt, tend to prefer turbid waters (CALFED Bay-Delta
   Program 2008b). Moreover, relatively turbid Delta waters limit light penetration, thereby limiting
   the frequency and magnitude of nuisance algal blooms.
- TSS concentrations in the Delta range from 10 to 50 mg/L but can exceed 200 mg/L during flood events (Schoellhamer et al. 2007b). The size of suspended particles in Delta waters is typically less than 63 microns. These are silts and clays that tend to remain suspended in the water column (Schoellhamer et al. 2007b). Particulates in the water column play an important role in chemical adsorption and the transport of pollutants. The most sediment is supplied to the Delta during high flows (Wright and Schoellhamer 2005; McKee et al. 2006).
- 38 The average annual Delta sediment budget for 1999–2002 as presented by Schoellhamer et al.
- 39 (2007b) is shown in Figure 8-46. The Sacramento River supplies the greatest input of sediment
- 40 (66%), followed by the Yolo Bypass (19%), the San Joaquin River (13%), and the eastside tributaries
- 41 (2%). The largest contributor of sediment to San Francisco Bay from the Delta is the Sacramento
- 42 River–Yolo Bypass system.

### 1 Existing Conditions in the Study Area

The cost-effectiveness and simplicity of sampling for turbidity rather than TSS have resulted in
 fewer TSS data in recent years. Hence, turbidity data are examined here.

Most examined locations in the Delta have had low mean values of turbidity in recent years (water
years 2001–2006), with mean values typically ranging from 8 to 13 nephelometric turbidity units
(NTU) (Figure 8-47). The exceptions include the major system inputs (Sacramento River at Hood [18
NTU]) and the San Joaquin River near Vernalis (23 NTU), natural outflows (Sacramento River above
Point Sacramento [19 NTU] and San Joaquin River at Antioch Ship Channel [18 NTU]), and the
Barker Slough pumps (40 NTU).

Mean values for the north-of-Delta area were typically 5 NTU, with the exception of 19 NTU at the
Sacramento River at Verona (Table 8-37). South-of-Delta mean values were typically 6 NTU.

## Table 8-37. Turbidity Concentrations at Selected North- and South-of-Delta Stations, Water Years 2001–2006<sup>a</sup>

	Turbidity (NTU)								
Location	Samples	Minimum	Maximum	Mean	Median				
Sacramento River at Keswick	17	9	33	5	3				
Sacramento River at Verona	18	4	68	19	12				
Feather River at Oroville	5	2	10	5	4				
American River at WTP	119	1	146	5	2				
California Aqueduct at Check 13	69	1	23	6	6				
California Aqueduct at Check 29	74	2	21	6	5				

Source: California Department of Water Resources 2009b.

Notes: NTU = nephelometric turbidity unit; WTP = water treatment plant.

<sup>a</sup> Sample size represents water quality samples having values at or greater than the reporting limit.

14

Time series data indicate that turbidity values at the examined stations generally fluctuate on an
annual basis (Figures 8-48a, 8-48b, and 8-49), with higher values during the months of December
through March.

18 There are no numeric criteria for TSS. Because TSS and turbidity are not priority pollutants, there 19 are no criteria established for these parameters in the NTR or CTR. The San Francisco Bay Water 20 Board Basin Plan objectives for turbidity are associated with waste dischargers such that turbidity 21 relatable to such discharge shall not increase receiving water by more than 10% in areas where 22 natural turbidity is greater than 50 NTUs. Central Valley Water Board Basin Plan objectives are 23 more restrictive. Applicable objectives are detailed in Appendix 8A, Water Quality Criteria and 24 Objectives. None of the water bodies in the affected environment have been listed as impaired on the 25 state's CWA Section 303(d) list due to elevated TSS or turbidity (State Water Resources Control 26 Board 2011).

The current CALFED turbidity goal is 50 NTU for the purposes of reducing turbidity variability
 (CALFED Bay-Delta Program 2007b).

USEPA's Surface Water Treatment Rules require systems using surface water or groundwater under
 the direct influence of surface water to implement the appropriate disinfection and/or filtration

techniques to minimize turbidity in treated drinking water (U.S. Environmental Protection Agency
 2006a).

### 3 8.1.3.18 *Microcystis*

### 4 Background and Importance in the Study Area

5 This section provides a brief summary of the background and importance of *Microcystis* in the study 6 area. A detailed discussion of the importance of *Microcystis* in the Delta, its biology, and potential 7 adverse effects due to bloom formation is provided in Section 5.F.7 of BDCP Appendix 5.F. Biological 8 Stressors on Covered Fish. The occurrence of Microcystis aeruginosa (Microcystis), a harmful species 9 of cyanobacteria (also referred to as a blue-green algal species), in the Delta was first observed in 10 1999 (Lehman et al. 2005). In addition to producing surface scums that interfere with recreation and cause aesthetic problems, it also produces taste and odor compounds and toxic microcystins 11 12 that are associated with liver cancer in humans and wildlife. Microcystin-LR is the most widely 13 studied congener of the known microcystins, and it has been associated with most incidents of 14 toxicity involving microcystins. *Microcystis* blooms can cause toxicity to phytoplankton, 15 zooplankton, and fish, and also can affect feeding success or food quality for zooplankton and fish. 16 Blooms of *Microcystis* require high levels of nutrients and low turbidity, but also require high water 17 temperature (i.e., above 19°C) and long residence time, because the species is fairly slow growing 18 (Lehman et al. 2008; Lehman et al. 2013). In addition, low vertical mixing associated with high 19 residence time allows *Microcystis* colonies to float to the surface of the water column, where they 20 out compete other species for light.

### 21 Existing Conditions in the Study Area

22 Since its first observance in the Delta in 1999, annual Microcystis blooms have occurred at varying 23 levels throughout the Delta, with blooms typically beginning in the central Delta and spreading 24 seaward into saline environments (Lehman et al. 2008; Lehman et al. 2013). Section 5.F.7 of BDCP 25 Appendix 5.F, Biological Stressors on Covered Fish, cites numerous studies showing that Microcystis 26 blooms produce adverse effects on phytoplankton, zooplankton and fish populations in the Delta. 27 Water temperatures greater than 19°C, low water velocities, and high water clarity are necessary for Microcystis levels to reach bloom-forming scale (Paerl 1988; Lehman et al. 2008; Lehman et al. 28 29 2013). The water temperature requirement is considered the primary factor that restricts bloom 30 development to the months of June through October (Lehman et al. 2013). Sufficiently high water 31 temperature (i.e., 19°C), low flow and thus sufficiently long residence time, and increased clarity 32 enable bloom formation, which occurs in the San Joaquin River, Old River, and Middle River earlier, 33 and to a greater extent, than other areas of the Delta. Likewise, the Delta's shallow, submerged 34 islands sustain high levels of *Microcystis* during the growing season because the physical drivers of 35 bloom formation are amplified in these areas due to low flushing rates (Lehman et al. 2008). 36 Although elevated pH is tolerated by *Microcystis*, pH is not currently thought to be a primary driver 37 of seasonal and interannual variation in bloom formation (Lehman et al. 2013).

Nutrients have historically been sufficiently high to support *Microcystis* growth in the Delta, yet
there is currently little evidence that levels of nitrogen, phosphorus, or their ratio control the
seasonal or inter-annual variation in the bloom (Lehman et al. 2005; Lehman et al. 2008; Lehman et
al. 2013; Lehman et al. 2015). This is likely because nutrient concentrations in the Delta are above
the thresholds that limit *Microcystis* growth (Lehman et al. 2008; Lehman et al. 2013). However,

blooms of *Microcystis* in the Delta have been shown to utilize ammonia from the Sacramento River
 over other forms of nitrogen (Lehman et al. 2015).

3 Impacts from *Microcystis* blooms outside of the Delta region have only occurred in highly eutrophic 4 lakes, such as Clear Lake, because most reservoirs in the Central Valley region have relatively low 5 nutrient levels. Hydrodynamic conditions of upstream rivers and watersheds are not conducive to 6 Microcystis bloom formation. Microcystins have been detected throughout the Delta, but are 7 generally below (Lehman et al. 2005) the World Health Organization (WHO) drinking water 8 advisory level of 1 µg/L for microcystin-LR, the California water guidance level of 0.8 µg/L and the 9 newly published USEPA 10-day Health Advisories (HA) for microcystins. The USEPA HA include a 10 0.3 µg/L HA for children under 6 and a 1.6 µg/L HA advisory for children over 6 and adults (U.S. 11 Environmental Protection Agency 2015). However, in July and August 2012, microcystin 12 concentrations in the southern area of the Delta exceeded the WHO advisory level, California 13 guidance level and USEPA HA, with a maximum observed concentration of 2.14  $\mu$ g/L (Spier et al. 14 2013). Problematic *Microcystis* blooms have not occurred in the Export Service Areas, but 15 microcystins produced in waters of the Delta have been exported from Banks and Jones pumping 16 plants to the SWP and CVP (Archibald Consulting et al. 2012). Levels of microcystin measured in 17 water exported from the Delta were below the 1  $\mu$ g/L reportable limit (Archibald et al. 2012). 18 However, it is unknown if microcystin concentrations were below the California guidance levels or

the USEPA 10-day HA.

## 20 8.2 Regulatory Setting

Numerous federal, state and local acts, rules, plans, policies, and programs define the framework for
 regulating water quality in California. The following discussion focuses on water quality
 requirements that are applicable to the project alternatives. The federal and state agencies
 responsible for regulating water quality in the study area are:

- 25 USEPA.
- State Water Board.
- San Francisco Bay Water Board.
- Central Valley Water Board.

29 USEPA provides guidance and oversight to California in regulating water quality, as it does for other 30 states and for tribes. As in other states across the country, USEPA delegates various authorities for 31 establishing water standards and regulating controllable factors affecting water quality to the state. 32 In California, this authority is delegated to the State Water Board. The State Water Board, in turn, 33 delegates authority to its nine regional water boards to implement the state's water quality 34 management responsibilities in the nine geographic regions. Although the state generally takes the 35 lead on developing and adopting water quality standards for California, USEPA must approve new or 36 modified standards. Thus, USEPA, the State Water Board, and the two Regional Water Boards cited 37 above have worked together to establish existing water quality standards for the study area. Water 38 quality standards have three components: (1) the beneficial uses of the water to be protected; (2) the water quality criteria (referred to as objectives in California) that must be met to protect the 39 40 beneficial uses; and (3) an antidegradation policy to protect and maintain water quality when it is 41 better than the criteria/objectives. Additionally, CDFW, USFWS, NMFS and the Federal Energy

Regulatory Commission impose water quality standards such as DO and temperature in the study
 area.

### 3 8.2.1 Federal Plans, Policies, and Regulations

### 4 **8.2.1.1** Clean Water Act

5 The federal CWA (33 United States Code Section 1251 et seq.) places primary reliance for 6 developing water quality standards on the states (e.g., water quality objectives). The CWA 7 established the basic structure for regulating point and nonpoint discharges of pollutants into the 8 waters of the United States and gave USEPA the authority to implement pollution control programs, 9 such as setting wastewater standards for industry. The statute employs a variety of regulatory and 10 nonregulatory tools to sharply reduce direct pollutant discharges into waterways, finance municipal 11 wastewater treatment facilities, and manage polluted runoff. The CWA authorizes USEPA to delegate 12 many permitting, administrative, and enforcement aspects of the law to state governments. 13 However, USEPA still retains oversight responsibilities. In California, such responsibility has been 14 delegated to the state, which administers the CWA through the Porter-Cologne Water Quality 15 Control Act (Porter-Cologne Act) (California Water Code Section 13000 et seq.). Under the Porter-Cologne Act, the State Water Board oversees nine Regional Water Boards that regulate the quality of 16 17 waters within their regions.

### 18 Section 303(d)

19 If the CWA's permit program fails to clean up a river or river segment, states are required to identify 20 such waters and list them in order of priority. Thus, under CWA Section 303(d), states, territories, 21 and authorized tribes are required to develop a ranked list of water quality-limited segments of 22 rivers and other water bodies under their jurisdiction. Listed waters are those that do not meet 23 water quality standards, even after point sources of pollution have installed the minimum required 24 levels of pollution control technology. The law requires that action plans, or TMDLs, be developed to 25 monitor and improve water quality. TMDL is defined as the sum of the individual waste load 26 allocations from point sources, load allocations from nonpoint sources and background loading, plus 27 an appropriate margin of safety. A TMDL defines the maximum amount of a pollutant that a water 28 body can receive and still meet water quality standards. TMDLs can lead to more stringent NPDES 29 permits (CWA Section 402).

### 30 Section 401

31 Under CWA Section 401, applicants for a federal permit or license to conduct activities that may 32 result in the discharge of a pollutant into waters of the United States must obtain certification from 33 the state in which the discharge would originate or, if appropriate, from the interstate water 34 pollution control agency with jurisdiction over affected waters at the point where the discharge 35 would originate. Therefore, all projects that have a federal component and may affect state water 36 quality (including projects that require federal agency approval [such as issuance of a CWA Section 37 404 permit]) must comply with CWA Section 401. In California, the authority to grant water quality 38 certification has been delegated to the State Water Board, and applications for water quality 39 certification are typically processed by the Regional Water Board with local jurisdiction. Water 40 quality certification requires evaluation of potential effects in light of water quality standards and 41 CWA Section 404 criteria governing discharge of dredged and fill materials into waters of the United 42 States. For the proposed project, water quality certifications may be obtained from either the State

- 1 Water Board (e.g., for large scale authorizations for project actions such as a Section 404 Regional
- 2 General Permit), or the Central Valley Water Board or San Francisco Bay Water Board for individual
- 3 facility construction elements of the proposed project in each agency's jurisdictional area.

### 4 **Section 402**

5 Under CWA Section 402, point- and nonpoint-source discharges to surface waters are regulated 6 through the NPDES program. In California, the State Water Board oversees the NPDES program, 7 which is administered by the Regional Water Boards. The NPDES program provides both general 8 permits (those that cover a number of similar or related activities) and individual permits.

- 9 The NPDES Wastewater Program has responsibility for regulating wastewater discharges to surface 10 waters. Primary program activities include: 1) issuing NPDES permits (new and renewals); 2) 11 monitoring discharger compliance with permit requirements (review of discharger self-monitoring 12 reports and compliance inspections); 3) taking enforcement action as appropriate; 4) investigating 13 spills and illegal discharges; and 5) handling petitions and litigation.
- 14 The NPDES Stormwater Program regulates municipal (Municipal Separate Storm Sewer Systems), 15 construction, industrial, and California Department of Transportation stormwater discharges. BMPs 16 to control sediment erosion typically are used as part of this program. In general, the stormwater 17 program differs from many other programs in that it uses general permits adopted by the State 18 Water Board. Dischargers that desire coverage under these permits must submit a Notice of Intent 19 to the State Water Board indicating the intent to be covered under the general permit and comply 20 with its requirements. Exceptions to this process include Phase I Municipalities and the California 21 Department of Transportation. Beginning in March 2003, all construction activities with 1 acre of 22 soil disturbance or greater are required to obtain coverage under the General Construction Permit.

### 23 Section 404

- 24 Under CWA Section 404, a program was established to regulate the discharge of dredged and fill 25 material into waters of the United States, including some wetlands. USACE is authorized to issue 26 Section 404 permits. Activities in waters of the United States that are regulated under this program 27 include fill for development, water resource projects (e.g., dams and levees), infrastructure 28 development (e.g., highways and airports), and conversion of wetlands to uplands for farming and 29 forestry. The basic premise of the program is that no discharge of dredged or fill material may be 30 permitted if: 1) a practicable alternative exists that is less damaging to the aquatic environment, or 31 2) the nation's waters would be significantly degraded; and that remaining unavoidable impacts will 32 be addressed with compensatory mitigation. In 2008, USEPA and USACE jointly promulgated 33 regulations revising and clarifying requirements regarding compensatory mitigation. According to 34 regulations jointly promulgated in 2008 by USEPA and USACE, compensatory mitigation means the 35 restoration (re-establishment or rehabilitation), establishment (creation), enhancement, and/or in 36 certain circumstances preservation of wetlands, streams and other aquatic resources for the 37 purposes of offsetting unavoidable adverse impacts which remain after all appropriate and 38 practicable avoidance and minimization has been achieved.
- 39 Construction for the water conveyance facilities and several other conservation measures associated
- with the proposed project would be subject to regulation under Sections 401, 402, and 404 of theCWA.

### 1 8.2.1.2 Rivers and Harbors Act Section 10

- Section 10 of the Rivers and Harbors Act of 1899 requires authorization from the USACE for the
   construction of any structure in or over navigable waters of the United States, the
   excavation/dredging or deposition of material in these waters, or any obstruction or alteration in
- 5 navigable water.
- 6 Construction for the water conveyance facilities and several other conservation measures associated
- with the proposed project would be subject to regulation under Section 10 of the Rivers andHarbors Act.

### 9 8.2.1.3 Federal Antidegradation Policy

- The federal antidegradation policy is designed to provide the level of water quality necessary to
   protect existing uses and provide protection for higher quality and national water resources. The
   federal policy directs states to adopt a statewide policy that includes the following primary
   provisions (40 Code of Federal Regulations [CFR] 131.12).
- Existing instream water uses and the level of water quality necessary to protect the existing usesshall be maintained and protected.
- Where the quality of waters exceed levels necessary to support propagation of fish, shellfish,
   and wildlife and recreation in and on the water, that quality shall be maintained and protected
   unless the state finds, after full satisfaction of the intergovernmental coordination and public
   participation provisions of the state's continuing planning process, that allowing lower water
   quality is necessary to accommodate important economic or social development in the area in
   which the waters are located.
- Where high quality waters constitute an outstanding national resource, such as waters of national and state parks and wildlife refuges and waters of exceptional recreational or ecological significance, that water quality shall be maintained and protected.

### 25 8.2.1.4 National Toxics Rule

26 In 1992, pursuant to the CWA, USEPA promulgated the NTR to establish water quality criteria for 27 12 states and two territories, including California, that had not complied fully with Section 28 303(c)(2)(B) of the CWA (57 FR 60848). As described in the preamble to the final NTR, when a state 29 adopts and USEPA approves water quality criteria that meet the requirements of Section 30 303(c)(2)(B) of the CWA, USEPA will issue a rule amending the NTR to withdraw the federal criteria 31 for that state. If the state's criteria are no less stringent than the promulgated federal criteria, USEPA 32 will withdraw its criteria without notice and comment rules because additional comment on the 33 criteria is unnecessary (65 FR 19659). However, if a state adopts criteria that are less stringent than 34 the federally promulgated criteria, but in USEPA's judgment fully meet the requirements of the CWA, 35 USEPA will provide an opportunity for public comment before withdrawing the federally 36 promulgated criteria (57 FR 60860, December 22, 1992). Amendments to the NTR occurred in May 37 1995 and November 1999. The CTR (described in Section 8.2.2.9) subsequently was promulgated in 38 2000 and carried forward the established criteria of the NTR, thereby providing a single regulation 39 containing California's adopted and applicable water quality criteria for priority pollutants.

### 1 8.2.1.5 Safe Drinking Water Act

The SDWA was established to protect the public health and quality of drinking water in the United
States, whether from aboveground or underground sources. The SDWA directed USEPA to set
national standards for drinking water quality. It required USEPA to set MCLs for a wide variety of
potential drinking water pollutants (Appendix 8A, *Water Quality Criteria and Objectives*). The
owners and operators of public water systems are required to comply with primary (health-related)
MCLs and encouraged to comply with secondary (nuisance- or aesthetics-related) MCLs.

8 SDWA drinking water standards apply to treated water as it is served to consumers. All surface 9 waters require some form of treatment in order to meet drinking water standards. The degree of 10 treatment needed depends on the quality of the raw water. The highest quality raw surface waters 11 need only to be disinfected before being served to consumers. More typically, raw water is treated in 12 a conventional WWTP that includes sedimentation, filtration, and disinfection processes. Municipal 13 water suppliers prefer raw water sources of high quality because their use minimizes risk to public 14 health and because their use minimizes the cost and complexity of treatment to meet SDWA 15 drinking water standards.

Some constituents of Delta water are of particular concern to municipal contractors because they are either not removed, only partially removed, or are transformed by the treatment process into hazardous substances by community-used water treatment processes. Constituents of concern include TDS, chloride, bromide, and organic compounds. These substances can be removed from raw water by advanced water treatment processes, but to do so substantially increases the cost borne by municipalities.

### 22 8.2.1.6 Surface Water Treatment Rule

23 The federal Surface Water Treatment Rule is implemented by the California Surface Water 24 Treatment Rule, which satisfies three specific requirements of the SDWA by: 1) establishing criteria 25 for determining when filtration is required for surface waters; 2) defining minimum levels of 26 disinfection for surface waters; and 3) addressing *Cryptosporidium* spp., *Giardia lamblia*, *Leaionella* 27 spp., E. coli, viruses, turbidity, and heterotrophic plate count by setting a treatment technique. A 28 treatment technique is set in lieu of an MCL for a contaminant when it is not technologically or 29 economically feasible to measure that contaminant. The Surface Water Treatment Rule applies to all 30 drinking water supply activities in California; its implementation is overseen by DPH.

# 318.2.1.7Stage 1 and Stage 2 Disinfectants and Disinfection Byproducts32Rule and Long-Term 1 and Long-Term 2 Enhanced Surface Water33Treatment Rule

The Stage 1 D/DBP Rule established maximum residual disinfectant level goals and maximum
 residual disinfectant levels for chlorine, chloramines, and chlorine dioxide. It also set MCLGs and
 MCLs for THMs, five HAAs, chlorite, and bromate. The primary purpose of the Long-Term 1
 Enhanced Surface Water Treatment Rule is to improve microbial control, especially of
 *Cryptosporidium*.

Water systems that use surface water and conventional filtration treatment are required to remove specified percentages of organic materials, measured as TOC, which may react with disinfectants to

- form DBPs. Removal is to be achieved through a treatment technique (e.g., enhanced coagulation or
   enhanced softening), unless the system meets alternative criteria.
- 3 USEPA adopted the Stage 2 Microbial and Disinfection Byproducts Rules in January 2006. The Rules
- 4 include both the Stage 2 D/DBP Rule and Long-Term 1, and Long-Term 2 Enhanced Surface Water
- 5 Treatment Rule. These rules include revised and new requirements, such as water systems having to
- 6 meet DBP MCLs at each monitoring site in the distribution system, rather than averaging multiple
- 7 sites. The rules also contain a risk-targeting approach to better identify monitoring sites where
- 8 customers are exposed to high levels of DBPs. The rules include new requirements for treatment
- 9 efficacy and *Cryptosporidium* inactivation/removal, as well as new standards for DBPs, disinfectants,
- 10 and potential contaminants.
- 11 The overall goal of this group of regulations is to balance the risks from microbial pathogens with 12 those from carcinogenic DBPs. All domestic water suppliers must follow the requirements of these
- those from carcinogenic DBPs. Allrules, which are overseen by DPH.
- 14 8.2.2 State Plans, Policies, and Regulations

### 15 8.2.2.1 Porter-Cologne Water Quality Control Act of 1969

16 Under the Porter-Cologne Act, water quality objectives are limits or levels of water quality 17 constituents or characteristics established for the purpose of protecting beneficial uses. The act 18 requires the Regional Water Boards to formulate and adopt WQCPs, commonly called Basin Plans, 19 that designate the beneficial uses of the water to be protected, and establish water quality objectives 20 and a program to meet the objectives. Water quality objectives means the limits or levels of water 21 quality constituents or characteristics that are established for the reasonable protection of beneficial 22 uses of water or the prevention of nuisance in a specific area. Therefore, the water quality objectives 23 form the regulatory references for meeting state and federal requirements for water quality control.

A change in water quality is allowed only if the change is consistent with the maximum beneficial
use of the waters of the state, would not unreasonably affect the present or anticipated beneficial
uses, and would not result in water quality lower than that specified in applicable Basin Plans
(Central Valley Regional Water Quality Control Board 2009a). The proposed project is subject to the
Porter-Cologne Act.

# 298.2.2.2State Water Resources Control Board30Water Rights Decisions, Water Quality Control Plans, and Water31Quality Objectives

32 The preparation and adoption of Basin Plans is required by the California Water Code (Section 33 13240) and supported by the CWA. Section 303 of the CWA requires states to adopt water quality 34 standards that "consist of the designated uses of the navigable waters involved and the water quality 35 criteria for such waters based upon such uses." According to Section 13050 of the California Water 36 Code, Basin Plans consist of a designation or establishment for the waters within a specified area of 37 beneficial uses to be protected, water quality objectives to protect those uses, and a program of 38 implementation needed for achieving the objectives. Beneficial uses are defined in Water Code 39 Section 13050(f) as including domestic, municipal, agricultural, and industrial supply; power 40 generation; recreation; aesthetic enjoyment; navigation; and the preservation and enhancement of 41 fish, wildlife, and other aquatic resources or preserves. Because beneficial uses, together with their

- 1 corresponding water quality objectives, can be defined per federal regulations as water quality
- 2 standards, the Basin Plans are regulatory references for meeting the state and federal requirements
- 3 for water quality control. One substantial difference between the state and federal programs is that
- 4 California's Basin Plans establish standards for groundwater in addition to surface water. Adoption
- 5 or revision of surface water standards is subject to the approval of USEPA.
- The State Water Board is responsible for protecting, where feasible, the state's public trust
  resources, including fisheries, and has the authority under Article X, Section 2, of the California
  Constitution and Water Code Section 100 to prevent the waste or unreasonable use, unreasonable
  method of use, or the unreasonable method of diversion of all waters of the state.
- 10 The State Water Board Water Rights Division has primary regulatory authority over water supplies 11 and issues permits for water rights—specifying amounts, conditions, and construction timetables— 12 for diversion and storage facilities. Water rights decisions implement the objectives adopted in the 13 Delta WQCP and reflect water availability, recognize prior water rights and flows needed to 14 preserve instream uses (such as water quality and fish habitat), and whether the diversion of water 15 is in the public interest.
- 16 Basin Plans adopted by Regional Water Boards are implemented primarily through the NPDES
- 17 permitting system and issuance of WDRs to regulate waste discharges so water quality objectives
- 18 are met. Basin Plans provide the technical basis for determining WDRs and authorize the Regional
- 19 Water Boards to take regulatory enforcement actions if deemed necessary.

## 208.2.2.3Water Quality Control Plan for the San Francisco21Bay/Sacramento–San Joaquin Delta Estuary

- The current WQCP in effect in the Delta is the 2006 Water Quality Control Plan for the San Francisco
   Bay/Sacramento-San Joaquin Delta Estuary (Bay-Delta WQCP) (State Water Resources Control
   Board 2006). The Bay-Delta WQCP identifies beneficial uses of water in the Delta to be protected,
   water quality objectives for the reasonable protection of beneficial uses, and an implementation
   program to achieve the water quality objectives.
- 27 The 2006 Bay-Delta WQCP adoption did not involve substantial changes to the prior 1995 Bay-Delta 28 WQCP. The 1995 Bay-Delta WQCP was developed as a result of the December 15, 1994, Bay Delta 29 Accord, which committed SWP and CVP to new Delta habitat objectives. In 1999, the State Water 30 Board, through a water rights decision D-1641, assigned responsibilities to entities holding certain 31 water rights to help meet the objectives of the WOCP. One key feature of the 1995 Bay-Delta WOCP 32 is the estuarine habitat objectives (X2) for Suisun Bay and the western Delta. The X2 standard refers 33 to the position at which 2 ppt salinity occurs in the Delta estuary and is designed to improve 34 shallow-water fish habitat in the spring of each year. The X2 standard requires specific daily or 14-35 day salinity, or 3-day averaged outflow requirements, to be met for a certain number of days each 36 month from February through June. D-1641 also implemented the Vernalis salinity objective and 37 directed the Regional Board to adopt salinity objectives and an implementation program for the 38 lower San Joaquin River. (See 8.2.2.12 below.)
- 39 Other elements of the Bay-Delta WQCP include export-to-inflow ratios intended to reduce
- 40 entrainment of fish at the export pumps, Delta Cross Channel gate closures, minimum Delta outflow
- 41 requirements, and San Joaquin River salinity and flow standards.

# 18.2.2.4Water Quality Control Plan (Basin Plan) for the Sacramento and2San Joaquin River Basins

The Basin Plan for the Central Valley Water Board covers an area including the entire Sacramento
and San Joaquin River basins, involving an area bound by the crests of the Sierra Nevada on the east
and the Coast Range and Klamath Mountains on the west. The area covered in this Basin Plan

- 6 extends some 400 miles, from the California-Oregon border southward to the headwaters of the San
- 7 Joaquin River. The proposed project will be required to meet the water quality objectives in the
- 8 Basin Plan for the Sacramento and San Joaquin River basins, which was designed to protect the
- 9 beneficial uses of the Sacramento and San Joaquin Rivers and their tributaries and was last amended
- 10 in 2009 (Central Valley Regional Water Quality Control Board 2009a).

### 11 8.2.2.5 San Francisco Bay Basin Water Quality Control Plan (Basin Plan)

12 This Basin Plan covers 1,100 square miles of the 1,600-square mile San Francisco Bay estuary and 13 includes coastal portions of Marin and San Mateo Counties, from Tomales Bay in the north to 14 Pescadero and Butano Creeks in the south. The Bay system functions as the only drainage outlet for 15 waters of the Central Valley. It also marks natural topographic separation between the northern and 16 southern coastal mountain ranges. The region's waterways, wetlands, and bays form the centerpiece 17 of the fourth-largest metropolitan region in the United States, and the region includes all or major 18 portions of Alameda, Contra Costa, Marin, Napa, San Francisco, San Mateo, Santa Clara, Solano, and 19 Sonoma Counties.

# 208.2.2.6State Water Board Resolution No. 68-16—Statement of Policy21with Respect to Maintaining High Quality Waters in California22(State Antidegradation Policy)

The goal of State Water Board Resolution No. 68-16 (Statement of Policy with Respect to
Maintaining High Quality Waters in California) is to maintain high quality waters where they exist in
the state. State Board Resolution No. 68-16 states, in part:

- Whenever the existing quality of water is better than the quality established in policies as of the date on which such policies become effective, such existing high quality will be maintained until it has been demonstrated to the state that any change will be consistent with maximum benefit to the people of the state, will not unreasonably affect present and anticipated beneficial use of such water, and will not result in water quality less than that prescribed in the policies.
- Any activity that produces or may produce a waste or increased volume or concentration of
   waste and that discharges or proposes to discharge to existing high quality waters will be
   required to meet waste discharge requirements that will result in the best practicable treatment
   or control of the discharge necessary to ensure that (a) a pollution or nuisance will not occur
   and (b) the highest water quality consistent with maximum benefit to the people of the state will
   be maintained.
- 37 The State Water Board has interpreted Resolution No. 68-16 to incorporate the federal
- antidegradation policy, which is applicable if a discharge that began after November 28, 1975, will
- 39 lower existing surface water quality.

# 18.2.2.7State Water Resources Control Board Sources of Drinking Water2Policy (Resolution No. 88-63)

The Sources of Drinking Water Policy established state policy that all waters, with certain
exceptions, should be considered suitable or potentially suitable for municipal or domestic supply.
Under the policy, unless otherwise designated, Regional Water Boards must consider all surface
water and groundwater as suitable, or potentially suitable, for municipal or domestic water supply.
The policy defines the following three categories of waters potentially eligible for an exception from
the designation and protection of a water source for municipal/domestic supply.

- Water bodies with high salinity (defined as TDS >3,000 mg/L), that either have naturally high
   contaminant levels that cannot reasonably be treated using either BMPs or best economically
   achievable treatment practices, or produce too low yield (<200 gallons per day).</li>
- Waters designed or modified to treat wastewaters (domestic or industrial wastewater, process water, stormwater, mining discharges, or agricultural drainage), provided that such systems are monitored to ensure compliance with all relevant water quality objectives.
- Groundwater aquifers regulated as geothermal energy-producing sources or aquifers that have
   been exempted administratively by federal regulations for the purpose of underground injection
   of fluids associated with the production of hydrocarbon or geothermal energy.

# 188.2.2.8Policy for Implementation and Enforcement of the19Nonpoint-Source Pollution Control Program20(Water Code Section 13369[a][2][B])

Agricultural return flows include flows from tile drains and irrigation and stormwater runoff. These discharges can affect water quality by transporting pollutants, including pesticides, sediments, and nutrients, from cultivated fields into surface water. Many surface water bodies are impaired because of pollutants from agricultural sources. Groundwater bodies in California's agricultural areas also have suffered pesticide, nitrate, and salt contamination.

- Historically, most Regional Water Boards regulated these discharges under waivers, as authorized
  by Water Code Section 13269, and other administrative tools were seldom used. Section 13269
  allows the Regional Water Boards to waive the requirement for WDRs if it is in the public interest.
  Although waivers were always conditional, the historical waivers had few conditions. In general,
  they required that discharges not cause violations of water quality objectives but did not require
  water quality monitoring.
- In May 2004, the State Water Board adopted a new policy regulating nonpoint-source pollution,
   known as the Policy for Implementation and Enforcement of the Nonpoint Source Pollution Control
   Program, fulfilling the requirements of Water Code Section 13369(a)(2)(B). This policy affects
   landowners and operators throughout the state engaged in agricultural production, timber harvest
   operations, and other potential sources of nonpoint source pollution.
- The 2004 policy generally expects nonpoint-source dischargers to use management practices that do not impair surface water quality and charges each landowner a fee to cover increased regulatory oversight. Consequently, implementation programs for nonpoint-source pollution control have expanded beyond waivers and now may be developed by a Regional Water Board, the State Water Board, individual dischargers, or by a coalition of dischargers in cooperation with a third-party representative, organization, or government agency. The latter programs are collectively known as

- 1 *third-party programs*, and the third-party role is restricted to entities that are not actual dischargers
- 2 under Regional Water Board/State Water Board point-discharge permitting and enforcement
- 3 jurisdiction.

### 4 8.2.2.9 California Toxics Rule

As a result of a court-ordered revocation of California's statewide objectives for priority pollutants
in September 1994, USEPA initiated efforts to promulgate additional numeric water quality criteria
for California. In May 2000, USEPA issued the CTR that promulgated numeric criteria for priority
pollutants not included in the NTR. The CTR documentation (65 FR 31682, May 18, 2000) carried
forward the previously promulgated standards of the NTR, thereby providing a single document
listing California's adopted and applicable water quality criteria for priority pollutants.

# 118.2.2.10Policy for the Implementation of Toxics Standards for Inland12Surface Waters, Enclosed Bays, and Estuaries of California

13 In March 2000, the State Water Board adopted the Standards for Inland Surface Waters, Enclosed 14 Bays, and Estuaries of California (SIP), which implemented criteria for priority toxic pollutants 15 contained in the CTR as well as other priority toxic pollutant criteria and objectives. The SIP applies 16 to discharges of toxic pollutants into inland surface waters, enclosed bays, and estuaries of 17 California subject to regulation under the state's Porter-Cologne Act (Division 7 of the Water Code) 18 and the federal CWA. Such regulation may occur through the issuance of NPDES permits or other 19 relevant regulatory approaches. The goal of this policy is to establish a standardized approach for 20 permitting discharges of toxic pollutants to nonocean surface waters in a manner that promotes 21 statewide consistency. As such, SIP is a tool to be used in conjunction with watershed management 22 approaches and, where appropriate, the development of TMDLs to ensure achievement of water 23 quality standards (water quality criteria or objectives and the beneficial uses they are intended to 24 protect, as well as the state and federal antidegradation policies).

SIP established: (1) implementation provisions for priority pollutant criteria promulgated by USEPA
through the NTR and CTR and for priority pollutant objectives established by Regional Water
Boards in their WQCPs; (2) monitoring requirements for 2,3,7,8-TCDD equivalents; and (3) chronic
toxicity control provisions. In addition, the SIP includes special provisions for certain types of
discharges and factors that could affect the application of other provisions in the policy.

## 308.2.2.11Department of Public Health Safe Drinking Water Act31Implementation

DPH is designated by USEPA as the primary agency to administer and enforce requirements of the
federal SDWA in California. Public water systems are required to monitor for regulated
contaminants in their drinking water supply. California's drinking water standards (e.g., MCLs) are
the same or more stringent than the federal standards and include additional contaminants not
regulated by USEPA. Like the federal MCLs, California's primary MCLs address health concerns,
while secondary MCLs address aesthetics, such as taste and odor. The California SDWA is
administered by DPH primarily through a permit system.

### 1 8.2.2.12 State Water Resources Control Board Decision 1641

- The Bay-Delta WQCP (discussed previously) outlines current water quality objectives for the Delta.
  State Water Resources Control Board D-1641 contains the current water right requirements,
  applicable to DWR and Reclamation's operations of the SWP and CVP facilities, respectively, to
  implement the Bay-Delta water quality objectives. Objectives included in D-1641 include those
  related to salinity and DO, spring outflow (i.e., X2) objectives, export pumping, Delta cross-channel
  operations, and flow objectives in the Sacramento and San Joaquin Rivers.
- Regarding X2, D-1641 specifies that, from February through June, the location of X2 must be west of
  Collinsville and additionally must be west of Chipps Island or Port Chicago for a certain number of
  days each month, depending on the previous month's Eight River Index. D-1641 specifies that
  compliance with the X2 standard may occur in one of three ways: 1) the daily average EC at the
  compliance point is less than or equal to 2.64 millimhos/cm; 2) the 14-day average EC is less than or
  equal to 2.64 millimhos/cm; or 3) the 3-day average Delta outflow is greater than or equal to the
  corresponding minimum outflow.
- 15 In D-1641, the State Water Board assigned responsibilities to Reclamation and DWR for meeting 16 these requirements on an interim basis. These responsibilities required that SWP and CVP be 17 operated to meet water quality objectives in the Delta, pending a water rights hearing to allocate the 18 obligation to meet the water quality and flow-dependent objectives among all users of the 19 Sacramento and San Joaquin River basins with appropriative water rights with post-1914 priority 20 dates. However, in lieu of this hearing, the San Joaquin River Agreement and Sacramento Valley 21 Water Management Agreement are settlements between Reclamation and DWR with water users 22 upstream of the Delta, in which SWP and CVP committed to continue to meet the D-1641 water 23 quality requirements in return for other commitments by major upstream water-rights holders. 24 After these agreements were executed, the State Water Board cancelled the water rights hearing to 25 allocate that responsibility.
- 26 In February 2006, the State Water Board issued a Cease and Desist Order (CDO, Water Rights Order 27 No. 2006-0006) to DWR and Reclamation that established actions and a compliance schedule for 28 implementation of the requirements contained in D-1641, in particular to ensure compliance with 29 the salinity objectives for the interior southern Delta. The CDO also revised the previously issued 30 (July 1, 2005) Water Quality Response Plan approval governing Reclamation's and DWR's Joint Point 31 of Diversion (IPOD) operations (i.e., use of the other agency's respective point of diversion in the 32 southern Delta). The CDO specified that the agencies may conduct JPOD operations provided that 33 both agencies are in compliance with all of the conditions of their respective water right permits and 34 licenses at the time that the JPOD operations would occur. The CDO was amended in January 2010 35 (Water Rights Order No. 2010-0002) to modify the time schedule of actions to follow the State 36 Water Board's next review of the 2006 Bay-Delta WQCP and separate hearings completed in 2010 37 for the consideration of changes to the interior southern Delta salinity objectives.
- 38 D-1641 also established the Vernalis Adaptive Management Plan, (VAMP), a 12-year
- 39 experimental/adaptive management program to assess effects of changes in flows and aquatic
- 40 habitat resources on juvenile Chinook salmon migrating from the San Joaquin River through the
- 41 Delta. This 12-year experimental/adaptive management program concluded in 2011. No formal
- 42 plans for its continuation have been adopted.

### 1 SWP and CVP Coordinated Operations Agreement

2 SWP and CVP are relatively independent projects that use a common water supply. However, the 3 SWP and CVP operations are linked by the requirement that they meet Delta flow and water quality 4 standards and are linked by joint operations south of the Delta at the San Luis complex and the joint-5 use San Luis Canal. In 1986, Public Law 99-546 authorized the Coordinated Operations Agreement 6 (COA) between Reclamation and DWR, intended to define the rights and responsibilities of SWP and 7 CVP with respect to use of that common water supply and provide an infrastructure to monitor 8 those rights and responsibilities. Specifically, the COA defines the project facilities and their water 9 supplies, sets forth procedures for coordination of operations, identifies formulas for sharing joint 10 responsibilities for meeting Delta flow and water quality standards and other legal uses of water, 11 identifies how unstored flow will be shared, sets up a framework for exchange of water and services 12 between the projects, and provides for periodic review every 5 years (Bureau of Reclamation 2004).

### 13 SWP and CVP Project Water Acceptance Criteria

In consultation with SWP contractors and DHS, DWR developed acceptance criteria to govern the
 water quality of nonproject water conveyed through the California Aqueduct. Non-project water
 with chemical concentrations less than the acceptable criteria is routinely accepted by DWR. Non project water with chemical concentrations greater than the criteria is managed on a case-by-case
 basis.

### 19 8.2.2.13 Central Valley Water Board Drinking Water Policy

20 A commitment of the CALFED Bay-Delta Program process and Record of Decision was the 21 development of a new drinking water policy for Delta waters. Currently, both the Bay-Delta WQCP 22 and the Sacramento-San Joaquin Basin Plan lack numeric water quality objectives for several known 23 drinking water constituents of concern, such as organic carbon and pathogens (CALFED Bay-Delta 24 Program 2008b). In response to the CALFED commitment, the Central Valley Water Board is in the 25 process of a multiyear effort to develop a drinking water policy for surface waters in the Central Valley (Central Valley Regional Water Quality Control Board 2011a). Existing policies and plans lack 26 27 water quality objectives for several known drinking water constituents of concern, including DBP 28 precursors and pathogens, and also lack implementation strategies to provide effective source water 29 protection. The new policy will culminate in the incorporation of new requirements into a Basin 30 Plan amendment, adopted in 2013. The Central Valley Water Board Drinking Water Policy will apply 31 to Delta waters and any activities, such as discharges, that affect Delta water quality.

### 32 8.2.3 Nonregional and Local Plans, Policies, and Regulations

33 The boundaries of Contra Costa, Sacramento, San Joaquin, Solano, and Yolo Counties include water 34 bodies that would be most directly affected by implementation of project alternatives. The 35 respective general plans for these counties include goals and policies regarding water resources and 36 stormwater management, and overall water quality management, designed for protection of 37 beneficial uses of importance within the Delta and elsewhere. Cities and counties also have 38 developed numerous ordinances, policies, and other regulatory mechanisms for controlling 39 stormwater drainage and related contaminant discharges to surface water bodies. General plan 40 policies and local regulations, and potential consistency of project alternatives with such policies 41 and regulations, are described below.

### 1 8.2.3.1 General Plan Goals and Policies

### 2 Contra Costa County General Plan

A comprehensive update to the Contra Costa County General Plan was adopted on January 18, 2005,
 to guide future growth, development, and resource conservation through 2020. Goal 8-T reflects the

- 5 principal relevant water quality goal of the Contra Costa County General Plan, which states: "To
- 6 conserve, enhance and manage water resources. Protect their water quality, and assure an adequate
- 7 long-term supply of water for domestic, fishing, industrial and agricultural use." Accompanying
- 8 policy 8-75 states, "Preserve and enhance the quality of surface and groundwater quality."

### 9 Sacramento County General Plan

10The Sacramento County General Plan, amended on November 9, 2011, provides for growth and11development in the unincorporated area through 2050. The principal goal of the Sacramento County12General Plan pertaining to water resources states: "Ensure that a safe, reliable water supply is13available for existing and planned urban development and agriculture while protecting beneficial14uses of Waters of the state of California, including important associated environmental resources."15Supporting policies include those following.

- **CO-21.** Support protection and restoration of the Sacramento River Delta.
- CO-24. Comply with the Sacramento Areawide National Pollutant Discharge Elimination System Municipal Stormwater Permit (NPDES Municipal Permit) or subsequent permits, issued by the Central Valley Water Board to the County, and the Cities of Sacramento, Elk Grove, Citrus Heights, Folsom, Rancho Cordova, and Galt (collectively known as the Sacramento Stormwater Quality Partnership [SSQP]).
- CO-27. Support surface water quality monitoring programs that identify and address causes of water quality degradation.
- CO-28. Comply with other water quality regulations and NPDES permits as they apply to County
   projects or activities, such as the State's Construction General Permit and Aquatic Pesticides
   Permit.
- CO-29. Continue to support the County's participation in regional NPDES Municipal Permit
   compliance activities through collaborative efforts such as the Sacramento Stormwater Quality
   Partnership.
- CO-30. Require development projects to comply with the County's stormwater
   development/design standards, including hydromodification management and low impact
   development standards, established pursuant to the NPDES Municipal Permit.

### 33 San Joaquin County General Plan

The "Resources" section of the San Joaquin County General Plan that addresses objectives and
policies for water resources management was last updated in 1992 (San Joaquin County 1992). The
General Plan contains the following four objectives that are directly or indirectly address protection
of water quality conditions for the county:

Objective 1. To ensure adequate quantity and quality of water resources for municipal and industrial uses, agriculture, recreation, and fish and wildlife.

- Objective 2. To obtain sufficient water supplies to meet all municipal and agricultural water needs.
- **Objective 4.** To prevent and eliminate contamination of surface and groundwater resources.
- Objective 5. To recognize the surface water resources of San Joaquin County as resources of the
   State and national significance for which environmental and scenic values must be protected
- 6 The General Plan further contains the following three specific water quality policies:
- Policy 1. Water quality shall meet the standards necessary for the uses to which the water
   resources are put.
- Policy 2. Surface water and groundwater quality shall be protected and improved when necessary.
- Policy 3. The use and disposal of toxic chemicals, the extraction of resources, and the disposal of
   wastes into injection wells shall be carefully controlled and monitored to protect water quality.

### 13 Solano County General Plan

The Solano County General Plan was adopted on August 5, 2008. The general plan is the guide for
both land development and conservation in the unincorporated portions of the county and contains
the policy framework necessary to fulfill the community's vision for Solano County in 2030. Relevant
policies of the Solano County General Plan pertaining to water resources are described below.

- The primary water resources goal (Goal RS.G-9) states: "Protect, monitor, restore and enhance the
   quality of surface and groundwater resources to meet the needs of all beneficial uses." Supporting
   polices include those following.
- **RS.P-64:** Identify, promote, and seek funding for the evaluation and remediation of water
   resource or water quality problems through a watershed management approach. Work with the
   regional water quality control board, watershed-focused groups, and stakeholders in the
   collection, evaluation and use of watershed-specific water resource information.
- **RS.P-73:** Use watershed planning approaches to resolve water quality problems. Use a
   comprehensive stormwater management program to limit the quantity and increase the water
   quality of runoff flowing to the county's streams and rivers.

### 28 Yolo County General Plan

The Yolo County 2030 Countywide General Plan was adopted on November 10, 2009, and provides
for growth and development in the unincorporated area through 2030. Among all the county
general plans in the Primary Zone of the Delta, Yolo County contains the most specific policies
relating to protection of water resources. Relevant water resource policies and actions of the Yolo
County general plan are listed below.

- Policy CO-5.1: Coordinate with water purveyors and water users to manage supplies to avoid
   long-term overdraft, water quality degradation, land subsidence and other potential problems.
- Policy CO-5.6: Improve and protect water quality for municipal, agricultural, and
   environmental uses.
- Policy CO-5.7: Support mercury regulations that are based on good science and reflect an appropriate balancing of sometimes competing public values including health, food chain,

- reclamation and restoration of Cache Creek, sustainable and economically viable Delta
   agriculture, necessary mineral extraction, flood control, erosion control, water quality, and
   habitat restoration.
- Policy CO-5.21: Encourage the use of water management strategies, biological remediation, and
   technology to address naturally occurring water quality problems such as boron, mercury, and
   arsenic.
- Policy CO-5.23: Support efforts to meet applicable water quality standards for all surface and groundwater resources.

### 9 8.2.3.2 Local Regulations

10 The principal regulatory requirements for surface water quality protection at the local 11 governmental agency level consist primarily of stormwater management programs to implement 12 responsibilities under the statewide NPDES stormwater permits for Municipal Separate (MS) Storm 13 Sewer Systems adopted by the State Water Board. Larger entities such as the core municipal areas of 14 Sacramento and Stockton are regulated under individual permits (MS1 permits), whereas smaller 15 cities and unincorporated county areas typically are regulated by the State Water Board's MS4 16 permit. Entities must prepare Storm Water Management Plans (SWMPs) for the stormwater NPDES permits that outline the agency actions that will be conducted to reduce the discharge of pollutants 17 18 from storm drainage systems. The SWMPs must address urban runoff and construction site runoff. 19 Additional city and county code and regulations for water quality protection typically may include 20 grading permits, erosion and sediment control ordinances, and stormwater drainage facility design 21 and management requirements.

### 22 8.2.3.3 Policy Consistency

23 The implementation of the selected alternative by the project proponent will comply with applicable 24 stormwater management programs. In particular, as part of the environmental commitments 25 (Appendix 3B, Defining Existing Conditions, No Action Alternative, No Project Alternative, and 26 *Cumulative Impact Conditions*) for each alternative, project construction activities will be conducted 27 in compliance with the State Water Board's NPDES Stormwater General Permit for Stormwater 28 Discharges Associated with Construction and Land Disturbance Activities (Order No. 2009-0009-29 DWQ/NPDES Permit No. CAS000002). This General Construction NPDES Permit requires the 30 preparation and implementation of Stormwater Pollution Prevention Plans (SWPPPs) that outline 31 the temporary construction-related BMPs to prevent and minimize erosion, sedimentation, and 32 discharge of other construction-related contaminants, as well as permanent post-construction BMPs 33 to minimize adverse long-term stormwater related-runoff water quality effects. Therefore, 34 implementation of the alternatives would be anticipated to be consistent with local plans and 35 regulations for stormwater management.

36 Although the state and federal project proponents and decision-makers are not required to comply 37 with county general plans and policies, it is important for CEQA and NEPA compliance purposes to 38 identify any relevant local land use plans, policies, and regulations that are adopted for the purpose 39 of avoiding or mitigating an environmental effect. Potential inconsistencies with such enactments do 40 not per se translate into adverse environmental effects under either CEQA or NEPA. Even where a 41 lead agency is subject to an environmentally protective policy, the mere fact of inconsistency (a 42 "paper" phenomenon) is not by itself an adverse effect on the environment. Such paper 43 inconsistencies sometimes indicate, however, that a proposed physical activity might harm the

- 1 environmental resource intended to be protected by the plans, policies, or regulations at issue.
- 2 Potential adverse effects on such resources (e.g., water quality) are addressed in Section 8.3,
- 3 *Environmental Consequences,* where the extent and significance of such effects are addressed.

### 4 8.3 Environmental Consequences

5 This section describes potential direct (both temporary construction-related and permanent 6 operations-related) and indirect effects on water quality within the affected environment that would 7 result from implementation of each alternative. For the purposes of this chapter, temporary impacts 8 refer to those effects that are caused directly or indirectly through implementation of some 9 temporary or intermittent activity associated with the proposed project, and thus ultimately the 10 effect ceases to exist. Given the large scale of the potential temporary activities associated with the 11 project, such as construction activities, it should be noted that temporary impacts may still occur 12 over a relatively extended time period of many months or years at some project locations. An 13 analysis of the consistency of the alternatives with applicable state water quality standards, plans, 14 and policies, including the federally promulgated NTR and CTR, is provided for the Upstream of the 15 Delta Region, Delta Region, and the SWP and CVP Export Service Areas Region of the affected 16 environment. The impact analysis separates temporary construction-related impacts from those 17 associated with long-term facilities operations for the alternatives. Each of the BDCP alternatives' 18 proposed features are divided into two categories: physical/structural components associated with 19 the new conveyance facilities (CM1) and their operations and maintenance, which are project-level 20 features, and restoration actions or CM2–CM21), which are programmatic features. Alternatives 4A, 2D, and 5A are evaluated at a project level of detail. 21

### 22 8.3.1 Methods for Analysis

Each Alternative consists of two broad categories of actions relevant to water quality concerns.
 These are: (1) temporary construction activities associated with construction of the water
 conveyance facilities and conservation measures/Environmental Commitments and (2) non construction-related actions associated with the water conveyance facilities and conservation
 measures/Environmental Commitments. The non-construction-related actions associated with the
 conservation measures/Environmental Commitments are further characterized by the following
 four major components.

- New north Delta diversion and conveyance facilities to be operated in conjunction with SWP and
   CVP existing facilities (collectively called *conveyance*).
- Detailed criteria that will govern the operations of the new SWP conveyance facilities and other
   in-Delta facilities across a range of hydrological conditions (collectively called operations).
   Number 1 and 2 together are referred to as CM1 for the BDCP alternatives, and "facilities
   operations and maintenance" for Alternatives 4A, 2D, and 5A.
- Habitat Restoration: each action alternative would include a range of tidal marsh, floodplain,
   riparian, and upland transition habitat activities within the Plan Area (CM2–CM11 for the BDCP
   alternatives; Environmental Commitments 3, 4, and 6–11 for Alternatives 4A, 2D, and 5A).
- 4. Actions to address and control contaminants, nonnative invasive species, and predation, and to
   address other potentially important non-conveyance and non-habitat-related stressors on

covered species (collectively called *other stressors*) (CM12-CM21 for the BDCP alternatives;
 Environmental Commitments 12, 15, and 16 for Alternatives 4A, 2D, and 5A).

Implementation of the alternatives would result in changes to SWP and CVP operations, Delta
habitats, channel flows, and Delta hydrodynamics (i.e., how water moves through the Delta).
Implementation of conservation measures/Environmental Commitments also could directly affect
water quality positively or negatively at certain locations. Thus, the components of the alternatives
could collectively result in complex water quality changes within the affected environment (see
Section 8.1, *Environmental Setting/Affected Environment*). For the purposes of this assessment, the
study area is divided into the three regions (Figure 1-4).

- Plan Area, including the Yolo Bypass, SWP North Bay Aqueduct service area, and Suisun Marsh.
- Upstream of the Delta (including the Sacramento and San Joaquin River watersheds).
- SWP/CVP Export Service Area (south of the Delta, areas served by the California Aqueduct,
   Delta-Mendota Canal, and South Bay Aqueduct [SBA]).
- Each constituent assessment and the assessment of construction-related impacts address the three
   regions above. In addition, a separate impact discussion is provided to address the effects of the
   alternatives on the San Francisco Bay.
- 17 The two key questions to be addressed by this surface water quality impact assessment are as18 follows.
- 191. Would implementation of the alternatives result in water quality changes to the Plan Area,20Upstream of the Delta, or SWP/CVP Export Service Areas that would result in exceedances of21water quality criteria/objectives, or substantially degrade water quality, of/by sufficient22frequency, magnitude, and geographic extent as to cause or substantially contribute to23significant adverse effects on the beneficial uses of water in these areas of the affected24environment?
- 252. Would implementation of the alternatives result in beneficial effects on water quality in theseareas?
- 27 Appropriately addressing these questions is a complex task because:
- The full effects of the alternatives would occur in the future, and "project effects" on water quality involve numerous constituents of interest (many having adopted water quality objectives/criteria and some without adopted objectives/criteria).
- Multiple beneficial uses could be affected by changes in water quality.
- Numerous locations of interest are found throughout the large affected environment.
- Moreover, models available for use in addressing such questions have been previously developed for the effects of operations of the SWP-CVP facilities for only a few water quality parameters (e.g., EC, DOC, and temperature) in defined portions of the affected environment (i.e., the Delta), and are poorly developed or not developed at all for nearly all other water quality parameters and locations, nor for most of the conservation measures proposed for implementation. Consequently, the methodology developed for assessing water quality impacts differed for each of the three areas of the affected environment because:
- The beneficial uses of water in each area are affected differently by the alternatives.

- Each area has different constituents of concern and different historical data availability for those
   constituents.
- The availability of models that can be used to support quantitative assessments differs in each area.

Hence, a combination of both quantitative and qualitative analyses (as appropriate) was performed
to estimate the changes in water quality attributable to implementation of the alternatives within
the three areas of the affected environment. Depending on the constituent and location, these
changes could be significant/adverse (e.g., increase in concentration or mass loading of harmful
constituents), insignificant, or beneficial.

- In general, the fewest water quality changes of importance are expected to occur Upstream of the
   Delta, followed by the SWP/CVP Export Service Areas, with the greatest number and magnitude of
   water quality changes expected for the Plan Area. The Plan Area was analyzed in the greatest detail
   for the following reasons.
- Its water quality would be most affected by the action alternatives.
- 15 It has complex hydrodynamic characteristics.
- Models are available to simulate hydrodynamic and water quality changes within the Delta region.
- Delta water quality is critically important to the water supplies of California residents that use
   water within the Delta and in the SWP/CVP Export Service Areas.

All constituents for which data were compiled were run through an initial screening analysis that determined the appropriate levels of analysis needed for each constituent, and whether further analysis beyond that provided by the screening analysis itself, if needed, would be qualitative or quantitative. The details of the screening analysis are discussed later in this section.

- 24 The constituents of concern in the affected environment included both physically and chemically 25 conservative and non-conservative parameters. The concentrations of conservative constituents 26 tend to not be affected substantially by physical, chemical, or biological mechanisms that would 27 result in a loss of the constituent from the system. Thus, the concentrations of conservative 28 constituents can be reasonably estimated and changes assessed with mass-balance accounting of the 29 mixing of known volumes and concentrations of different water sources. Non-conservative 30 constituents can be affected by mechanisms that result in loss from the water such as physical (e.g., 31 settling, volatilization), chemical (e.g., adsorption, oxidation-reduction, complexation), or biological 32 (e.g., uptake, decay) mechanisms such that mass-balance accounting becomes much more complex. 33 Historical monitoring data for the majority of these constituents were collected and reviewed from 34 various locations of interest within the affected environment.
- Conservative parameters were evaluated using available models used for SWP/CVP planning and
  operations (i.e., California Water Resources Simulation Model [CALSIM II, Delta Simulation Model 2
  [DSM2], and Reclamation's Temperature Model) wherever applicable, as well as constituents
  directly addressed by these models, and included EC, DOC, and temperature. It should be noted that
  because aquatic life beneficial uses are the only uses expected to be affected by temperature changes
  under the various alternatives, the water quality chapter cross-references to Chapter 11, *Fish and*
- 41 *Aquatic Resources*, for all impact assessments for temperature.

- 1 These models produce detailed estimates of existing and future flow and water quality conditions
- 2 for the major reservoir, river, Delta, and constructed features such as agricultural diversions,
- 3 municipal diversions, and associated conveyance facilities within the study area. As such, the
- 4 CALSIM and DSM2 model outputs also were used to support quantitative mass-balance assessments
- 5 for several other constituents that exhibit generally conservative characteristics. Non-conservative
- 6 parameters were evaluated qualitatively. Detailed discussion on when and where qualitative or
- 7 quantitative analyses were performed is included later in this section.
- 8 Mercury and selenium were analyzed in detail because of their bioaccumulative properties.
- Bioaccumulation refers to the uptake of a constituent by a biological organism which exceeds the
  excretion or loss from the organism, such that concentrations within the organism are increased
  over time. The specific methodologies used to evaluate these two parameters are discussed
  separately in this section. Various models used in analyzing these constituents of interest and their
  interrelationship have also been discussed in detail.
- Based on the components of the alternatives (described previously in this section), three categoriesof potential changes in water quality conditions are described, as follows.
- Changes attributable to construction-related conservation measures/Environmental
   Commitments.
- Changes attributable to operations and maintenance of new conveyance facilities and new SWP
   and CVP operational criteria.
  - Changes attributable to non-construction related actions associated with implementation of other defined conservation measures/Environmental Commitments.
- It was determined that the action alternatives would result in all three categories of potential water quality effects within the Plan Area. However, based on the description of alternatives (see Chapter 3, *Description of Alternatives*) for construction activities and conservation measures/Environmental Commitments in the Upstream of the Delta and the SWP/CVP Export Service Area, water quality changes were expected to be minimal and, hence, are not addressed in as much detail. For those alternatives that include specific water conveyance facilities measures in the Plan Area, however, a project specific level of analysis is included.
- 29 The frequency, magnitude, and geographic extent of any change in specific water quality 30 constituents, or change in mass loading, is of primary importance in determining effects on 31 beneficial uses (aquatic biology, municipal and domestic supply, agricultural uses, recreation, etc.). 32 Consequently, findings regarding estimated concentrations at each assessment location for 33 individual constituents of concern under the alternatives were compared to thresholds of 34 significance (Section 8.3.2, Determination of Effects) for the purposes of making CEQA and NEPA 35 impact determinations. Thresholds of significance define the criteria used to define the level at 36 which an impact would be considered significant in accordance with CEQA and NEPA. Thresholds 37 were based on the checklist in Appendix G of the CEQA Guidelines (CCR, Title 14, Division 6, 38 Chapter 3), scientific information and data, and regulatory standards. These thresholds take into 39 account the factors under NEPA to determine the significance of an action in terms of the context 40 and intensity of its effects (40 CFR 1508.27).
- 41 If the estimated water quality conditions for a constituent under an Alternative triggers one or more
- 42 of the five water quality conditions defined as effects assessment criteria (NEPA) and thresholds of
- 43 significance (CEQA) (see Section 8.3.2.3, *Effects Determinations*) at one or more of the assessment

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- 1 locations, then that Alternative was determined to have an adverse water quality effect (under
- 2 NEPA) and a significant impact on water quality (under CEQA) for that water quality constituent or
- 3 parameter. Improvements to water quality conditions, where modeled or estimated to occur, also
- 4 were generally identified as beneficial if considered to reflect a substantial change.
- 5 In summary, the impact assessment methodology includes the following:
- Addresses all constituents of concern based on available information and the current science
   regarding concentrations/levels that would affect beneficial uses of waters within the affected
   environment.
- 9 2. Quantitatively evaluates constituents of primary concern where modeling tools were developed
  10 and were available for doing so, and qualitatively assesses effects where appropriate modeling
  11 tools were unavailable.
- Evaluates the overall effect of the alternatives on beneficial uses in a comparative manner
   throughout the affected environment, during three distinct time frames, which address climate
   change considerations.
- 15The details of this methodological approach are discussed below. In the following sections, the16specific methodologies used to assess water quality impacts within the three distinct areas of the17affected environment (i.e., Upstream of the Delta, Plan Area, and SWP/CVP Export Service Areas) are
- 18 discussed.

### 198.3.1.1Models Used and Their Linkages

- The models used in support of the quantitative water quality analyses were: (1) Reclamation and
   DWR's CALSIM II hydrologic model; and (2) DWR's DSM2. A description of each model is provided
   below, including a discussion of how the models were used to assess compliance with water quality
- 22 below, including a discussion of now the models were used to assess compliance with water quality 23 objectives for EC and chloride in the Delta, as well as how results from these models were used to
- 24 quantify changes in other water quality constituent concentrations/parameter levels. More
- 25 information on these models and the assumptions included in their application is described in
- 26 Appendix 5A, *BDCP/California WaterFix FEIR/FEIS Modeling Technical Appendix*.

### 27 CALSIM II

28 The CALSIM II model, which has been jointly developed and maintained by DWR and Reclamation to 29 provide hydrologic-based information for planning, managing, and operating the integrated SWP 30 and CVP system, was used to simulate system operations and resulting hydrologic conditions under 31 the alternatives. CALSIM II operates on a monthly time step from water year 1922 through 2003 32 using historical rainfall and runoff data which have been adjusted for changes in water and land uses 33 that have occurred or are projected to occur in the future. In the model, the reservoirs and pumping 34 facilities of the SWP and CVP are operated to ensure the flow and water quality requirements for 35 these systems are met. The model assumes that facilities, land uses, water supply contracts, and 36 regulatory requirements are constant throughout the 82-year hydrologic period of record, thus 37 providing a simulation representing a fixed level of development. Among other output, CALSIM II 38 provides end-of-month reservoir storage levels, and mean monthly reservoir releases, flows at 39 various locations along the major rivers, X2 location, Delta inflow, and Delta outflow for the 82-year 40 hydrologic period of record.

1 The 2010 version of CALSIM II was used to model the SWP and CVP system and, thus, support the 2 assessments in this chapter. This differs from the version being used to support the Biological 3 Assessment being prepared for the proposed project, which is the 2015 version of CALSIM II. For the 4 reasons described in Appendix 5F, the modeling results presented herein may differ from those 5 presented in the Biological Assessment; however, the nature of those differences would not lead to 6 different impact conclusions from those presented herein. Input assumption details for each 7 scenario modeled using CALSIM II are provided in Appendix 5A, BDCP/California WaterFix 8 FEIR/FEIS Modeling Technical Appendix.

9 The primary linkage of these models is for CALSIM II output to serve as input to DSM2, as shown in

Figure 8-50. Key considerations in the CALSIM II modeling logic for the water quality assessment
include how CALSIM II operations rules are configured to meet particular Delta water quality
objectives for salinity and how daily patterning techniques were applied to the monthly CALSIM II
operations. These topics are addressed further below.

### 14 Artificial Neural Network for Flow-Salinity Relationship

15 Flow-salinity relationships in the Delta are critical to both SWP/CVP and ecosystem management. 16 Operation of the SWP/CVP facilities and management of Delta exports are often dependent on Delta 17 flow needs for meeting salinity standards. Salinity in the Delta cannot be simulated accurately by the 18 simple mass-balance routing and coarse time-step used in CALSIM II. An Artificial Neural Network 19 (ANN) has been developed (Sandhu et al. 1999) that attempts to mimic the flow-salinity 20 relationships as simulated in DSM2, but provides a rapid transformation of this information into a 21 form usable by the CALSIM II operations model. The ANN is implemented in CALSIM II to constrain 22 the operations of the upstream reservoirs and the Delta export pumps in order to satisfy particular 23 salinity requirements. A more detailed description of the use of ANNs in the CALSIM II model is 24 provided in Wilbur and Munévar (2001: Chapter 7).

25 The flow-salinity ANN developed by DWR (Sandhu et al. 1999, Seneviratne and Wu 2007) attempts 26 to statistically correlate the salinity results from a particular DSM2 run to the various peripheral 27 flows (Delta inflows, exports and diversions), gate operations, and an indicator of tidal energy. The 28 ANN is calibrated, or trained, on DSM2 results that represent a specific Delta configuration using a 29 full circle analysis (Seneviratne and Wu 2007). For example, a future reconfiguration of the Delta 30 channels to improve conveyance may significantly affect the hydrodynamics of the system. The ANN 31 would be able to represent this new configuration by being retrained by DSM2 results that included 32 the new configuration. The ANN approximates DSM2-generated salinity at the following key 33 locations for the purpose of modeling Delta water quality standards: Sacramento River at Emmaton, 34 San Joaquin River at Jersey Point, Sacramento River at Collinsville, and Old River at Rock Slough. In 35 addition, the ANN is capable of providing salinity estimates for Clifton Court Forebay, CCWD 36 Alternate Intake Project (AIP) and Los Vagueros diversion locations. The ANN may not fully capture 37 the dynamics of the Delta under conditions other than those for which it was trained. It is possible 38 that the ANN will exhibit errors in flow regimes beyond those for which it was trained. Therefore, a 39 new ANN was developed for scenarios with sea level rise and/or restoration areas in the Delta 40 which result in changed flow-salinity relationships in the Delta. A more complete description of the 41 ANNs developed and used is included in Appendix 5A, Section A.5.3.

### 42 Monthly-to-Daily Patterning for Sacramento River at Freeport

In an effort to better represent the sub-monthly flow variability, particularly in early winter, a
 monthly-to-daily flow patterning technique is applied directly in CALSIM II for the Fremont Weir,

- 1 Sacramento Weir, and the north Delta intakes. The technique applies historical daily patterns, based 2 on the hydrology of the year, to transform the monthly volumes into daily flows. In all cases, the
- 3 monthly volumes are preserved between the daily and monthly flows. It is important to note that
- 4 this daily patterning approach does not in any way represent the flows resulting from operational
- responses on a daily time step. It is simply a technique to incorporate representative daily
- 6 variability into the flows resulting from CALSIM II's monthly operational decisions to help provide a
- 7 better estimate of the Fremont and Sacramento weir spills, which are sensitive to the daily flow
- 8 patterns and provides the upper bound of the available north Delta diversion in the alternatives. The
- 9 incorporation of daily patterning in CALSIM II is described in the Section A.3.3 of Appendix 5A,
- 10 BDCP/California WaterFix FEIR/FEIS Modeling Technical Appendix.

### 11 **DSM2**

12 DSM2 is a one-dimensional mathematical model for dynamic simulation of hydrodynamics, water 13 quality, and particle tracking throughout the Delta. DSM2 can be used to calculate stages, flows, 14 velocities, mass transport processes for conservative constituents, and transport of individual 15 particles. The model runs on a 15-minute time step for a 16-year hydrologic period of record. DSM2 16 currently consists of three modules: HYDRO, QUAL, and PTM. HYDRO simulates one-dimensional 17 hydrodynamics including flows, velocities, depth, and water surface elevations. HYDRO provides the 18 flow input for QUAL and PTM. QUAL simulates one-dimensional fate and transport of conservative 19 water quality constituents given a flow field simulated by HYDRO. PTM simulates pseudo three-20 dimensional transport of neutrally buoyant particles based on the flow field simulated by HYDRO. 21 Input assumption details for each scenario modeled are provided in Appendix 5A.

### 22 Simulation Period

DSM2 was utilized to simulate the 16-year, 1976–1991 hydrologic period of record. This hydrologic
period of record contains a sequence of water years that contains all water year types: wet, above
normal, below normal, dry, and critical. This hydrologic period is bracketed at each end by two
critical years: 1976 and 1977 at the beginning of the period and 1990 and 1991 at the end of the
period. This hydrologic period also contains an extended drought period, 1987–1991. Additional
information regarding the selection of the simulation period is provided in Appendix 5A, Section D
(Additional Modeling Information).

### 30 Monthly-to-Daily Patterning

31 DSM2 is simulated on a 15-minute time step to address the changing tidal dynamics of the Delta 32 system. However, the boundary flows, which are provided from CALSIM II output, are mean monthly 33 flows. As shown in Figures A-6 and A-7 of Appendix 5A, Sacramento River flow at Freeport exhibits 34 significant daily variability around the monthly mean in the winter and spring periods in most water 35 year types. The winter-spring daily flow variability is deemed important to aquatic species of concern. To better represent the sub-monthly flow variability, particularly in early winter, a 36 37 monthly-to-daily flow patterning technique was applied to the boundary flow inputs to DSM2. The 38 monthly-to-daily flow patterning approach used in CALSIM II and DSM2 are consistent. A detailed 39 description of the implementation of the daily variability in DSM2 boundary flows is provided in 40 Appendix 5A, Section D.9.

41 It is important to note that this monthly-to-daily patterning approach does not in any way represent 42 the flows that would result from any operational responses on a daily time step. It is simply a technique to incorporate representative daily variability into the flows resulting from CALSIM II's
 monthly operational decisions.

### 3 Calibration and Validation

4 DSM2 hydrodynamics and salinity (EC), which is directly modeled by DSM2, were initially calibrated 5 in 1997 (California Department of Water Resources 1997). In 2000, a group of agencies, water users, 6 and stakeholders recalibrated and validated DSM2 in an open process resulting in a model that 7 could replicate the observed data more closely than the 1997 version (DSM2PWT 2001). In 2009, 8 CH2M HILL performed a calibration and validation of DSM2 by including the flooded Liberty Island 9 in the DSM2 grid, which allowed for an improved simulation of tidal hydraulics and EC transport in 10 DSM2 (CH2M HILL 2009). The technical report documenting this calibration and validation effort is 11 included in Appendix 5A, Section D.5. Simulation of DOC transport in DSM2 was successfully 12 validated in 2001 by DWR (Pandey 2001). The version of DSM2 used for evaluating the alternatives 13 incorporates these latest calibrations.

### 14 Corroboration

15 To evaluate DSM2's ability to represent the effects of sea level change and the proposed restoration 16 actions on Delta hydrodynamics and salinity, DSM2 results were compared with results from two 17 other Delta simulation models. The effects of sea level rise were simulated by the three-dimensional 18 UNTRIM Bay-Delta model and the effects of tidal marsh restoration were simulated by the two-19 dimensional RMA Bay-Delta model. Detailed descriptions of the UnTRIM modeling of the sea level 20 rise scenarios, RMA modeling of the tidal marsh restoration, and DSM2 corroboration are included 21 in Appendix 5A, Sections D.7, D.6, and D.8, respectively. Overall the results show that DSM2 is 22 capable of simulating similar incremental changes in flows and salinity at most Delta locations as in 23 the RMA model. Further, DSM2 is capable of simulating similar incremental changes in salinity as 24 UnTRIM in the west Delta where sea level rise is expected to have an influence.

### 25 Modeling Limitations and Uncertainty

26 Because DSM2 is a one-dimensional model, it has inherent limitations in simulating hydrodynamic 27 and transport processes in a complex estuarine environment such as the Delta. DSM2 assumes that 28 velocity in a channel can be adequately represented by a single average velocity over the channel 29 cross-section, meaning that variations both across the width of the channel and through the water 30 column are negligible. DSM2 does not have the ability to model short-circuiting of flow through a 31 reach, where a majority of the flow in a cross-section is confined to a small portion of the cross-32 section. DSM2 does not conserve momentum at the channel junctions and does not model the 33 secondary currents in a channel. DSM2 also does not explicitly account for dispersion due to flow 34 accelerating through channel bends. It cannot model the vertical salinity stratification in the 35 channels. It has inherent limitations in simulating the hydrodynamics related to the open water 36 areas. Since a reservoir surface area is constant in DSM2, it impacts the stage in the reservoir and 37 thereby impacting the flow exchange with the adjoining channel. Due to the inability to change the 38 cross-sectional area of the reservoir inlets with changing water surface elevation, the final entrance 39 and exit coefficients were fine tuned to match a median flow range. This causes errors in the flow 40 exchange at breaches during the extreme spring and neap tides. Using an arbitrary bottom elevation 41 value for the reservoirs representing the proposed marsh areas to get around the wetting-drying 42 limitation of DSM2 may increase the dilution of salinity in the reservoirs. Accurate representation of

- tidal marsh areas, bottom elevations, location of breaches, breach widths, cross-sections, and
   boundary conditions in DSM2 is critical to the corroboration with RMA results for tidal marsh areas.
- 3 For open water bodies DSM2 assumes uniform and instantaneous mixing over an entire open water
- 4 area. Thus it does not account for the salinity gradients that may exist within the open water bodies.
- 5 Significant uncertainty exists in flow and EC input data related to in-Delta agriculture, which leads to
- 6 uncertainty in the simulated EC values. Caution needs to be exercised when using EC outputs on a
- 7 sub-monthly scale. Water quality results inside the water bodies representing the tidal marsh areas
- 8 were not validated specifically. Additionally, localized withdrawals and returns are not simulated for
- 9 Suisun Marsh in DSM2. In some areas of Suisun Marsh where these play a major role in water
- 10 quality, DSM2 modeling may not be accurate.
- Notwithstanding the above limitation, DSM2 remains the best available tool from which to simulate
   water quality changes within the Delta over an extended hydrologic period.

## Use of CALSIM II and DSM2 for Assessment of Meeting of Bay-Delta WQCP Water Quality Objectives

### 15 Water Quality Objectives Incorporated into CALSIM II

- 16 In CALSIM II, the reservoirs and facilities of the SWP and CVP are operated to assure the flow and 17 water quality requirements for these systems are met. Meeting regulatory requirements, including 18 Delta water quality objectives, is the highest operational priority in CALSIM II. As mentioned above, 19 CALSIM II uses an ANN to configure system operations to meet salinity objectives. Because CALSIM 20 II operates on a monthly time step, the model attempts to meet these objectives on a monthly 21 average basis, even though the objectives themselves are often based on 14-day or 30-day running 22 averages, and may start or end in the middle of a month. The ANN can only predict salinity at a few 23 of the locations that have water quality objectives for salinity, which are specific to Delta beneficial 24 uses:
- Municipal and Industrial Use:
- 26 o Old River at Rock Slough
- 27 o Banks/Jones Pumping Plants
- Agricultural Beneficial Use:
- 29 o Sacramento River at Emmaton or Threemile Slough
- 30 San Joaquin River at Jersey Point
- Fish and Wildlife Beneficial Uses:
- 32 o Sacramento River at Collinsville
- At the locations denoted above, because meeting the objectives is the highest priority in CALSIM II, only two conditions in CALSIM II are possible: (1) applicable water quality objectives are met on a monthly average basis according to the ANN, or (2) there is no feasible way to meet the objective.
- 36 Note that the certain alternatives contain an important element regarding the Sacramento River at
- 37 Emmaton water quality objective. Alternatives 1A–C, 2A–C, 3, 5, 6A–C, 7, 8, and 9 include, as part of
- 38 the definition of the alternative, a change in the compliance point to the Sacramento River at
- 39 Threemile Slough. The ANN for these alternatives was retrained based on this change, so CALSIM II
1 operated in such a way as to meet this objective at Threemile Slough under these alternatives. The

- 2 Existing Conditions and No Action Alternative did not include this change to the compliance point or
- ANN. Also, for Alternatives 4, 4A, 2D, and 5C, the Sacramento River at Emmaton compliance location is retained.
- 5 Threemile Slough is located approximately two and one-half miles upstream of Emmaton. Because 6 of their relative locations, when the EC water quality objective is met at Emmaton, it is generally also 7 met at Threemile Slough. However, it is not always the case that meeting the objective at Threemile 8 Slough results in meeting the objective at Emmaton, because the Threemile Slough is further 9 upstream from the effects that salinity intrusion can have on EC. Thus, under the alternatives that 10 include a change in compliance location from Emmaton to Threemile Slough, there are more 11 exceedances of the water quality objective at Emmaton (were it to be still in place) than under the
- 12 Existing Conditions or No Action Alternative (which do have the compliance location at Emmaton).
- When DSM2 is run using the output from CALSIM II, exceedances of the water quality objectivesabove can occur for the reasons below.
- CALSIM II found no feasible way to meet the objective i.e., both CALSIM II and DSM2 agree that
   the objective is exceeded.
- The ANN that CALSIM II uses predicted that the objective would be met on a monthly average
   basis under the operations simulated in CALSIM II, but either:
- 19a. The ANN is an imperfect predictor of compliance generally, or specifically on the time-step20and averaging basis by which these objectives are defined; or
  - b. The monthly-to-daily patterning discussed above resulted in a pattern of flows at the DSM2 boundary conditions that resulted in the objective being exceeded.
- In the water quality analysis, if exceedances of these objectives were predicted via the DSM2 results,
  depending on the specific objective in question, various approaches were employed to determine if
  the exceedances fell into reason 1 or 2 above. If they fell into reason 2 (i.e., objective met in CALSIM
  II), additional sensitivity analyses were performed to determine if changes in modeling assumptions
  or operational changes could result in compliance with the objective. Additional information
  regarding these analyses is provided in Appendix 8H, *Electrical Conductivity*, Attachments 1 and 2.
- 29 Water Quality Objectives not Incorporated into CALSIM II
- There are also water quality objectives for salinity that are not incorporated into the ANN and
   CALSIM II. These include objectives that apply for the following beneficial uses and locations:
- 32 Municipal and Industrial Use:
- 33 Cache Slough at City of Vallejo Intake
- 34 o Barker Slough at North Bay Aqueduct Intake
- Agricultural Beneficial Use:
- 36 o Interior Delta

21

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37

- South Fork Mokelumne River at Terminous
- San Joaquin River at San Andreas Landing
- 39 Southern Delta and Export Area

1	• San Joaquin River at Airport Way Bridge, Vernalis
2	• San Joaquin River at Brandt Bridge Site
3	Old River near Middle River
4	Old River at Tracy Road Bridge
5	West Canal at mouth of Clifton Court Forebay
6	Delta-Mendota Canal at Tracy Pumping Plant
7	• Fish and Wildlife Beneficial Uses:
8	$\circ$ San Joaquin River at and between Jersey Point and Prisoners Point
9	<ul> <li>Suisun Marsh</li> </ul>
10	Sacramento River at Collinsville
11	Montezuma Slough at National Steel
12	Montezuma Slough near Beldon's Landing
13	Chadbourne Slough at Sunrise Duck Club
14	Suisun Slough, 300 feet south of Volanti Slough
15	Cordelia Slough at Ibis Club
16	Goodyear Slough at Morrow Island Clubhouse
17	• Water supply intakes for waterfowl management areas on Van Sickle and Chipps Islands
18 19 20 21 22 23 24 25 26	Although CALSIM II does not specifically operate to meet these objectives, they are nonetheless often if not always incidentally met when DSM2 is run using the CALSIM II output as boundary conditions. Meeting of some of these objectives is not directly related to operations that CALSIM II simulates. For example, some of these objectives relate more to discharges and local sources of salinity, as opposed to system-wide operation. Others, specifically the fish and wildlife objectives in Suisun Marsh, are based on sub-daily (i.e., high tide) EC values, and also take into account other factors related to effects on wildlife when evaluating exceedance of an objective, and thus CALSIM II cannot operate to specifically meet the objective. When DSM2 is run using the output from CALSIM II, exceedances of the water quality objectives above can occur for the following reasons.
27 28 29	1. The exceedances are real reflections of water quality conditions for the given scenario due to system operations simulated in the CALSIM II model run and other assumptions inherent in the DSM2 run.
30 31 32 33	2. The system operations that CALSIM II simulated were incidentally sufficient to meet the water quality objective on a monthly average basis, but the monthly-to-daily patterning discussed above resulted in a pattern of flows at the DSM2 boundary conditions that resulted in the objective being exceeded.
34 35 36 37 38	In the water quality analysis, if exceedances of these objectives were predicted via the DSM2 results, depending on the specific objective in question, various approaches were employed to determine if the exceedances fell into reason 1 or 2 above. If they fell into reason 1 (i.e., exceedances are due to system operations), additional sensitivity analyses were performed to determine if changes in modeling assumptions or operational changes could result in compliance with the objective.

- 1 Additional information regarding these analyses is provided in Appendix 8H, *Electrical Conductivity*, 2 Attachments 1 and 2.
- 3 **Real-Time Operations of the SWP and CVP**

4 In reality, staff from DWR and Reclamation constantly monitor Delta water quality conditions and 5 adjust operations of the SWP and CVP in real time as necessary to meet water quality objectives. 6 These decisions take into account real-time conditions and are able to account for many factors that 7 the best available models cannot simulate. In Section 8.1.3.4 and 8.1.3.7, the history of compliance 8 with Delta water quality objectives is summarized and discussed. In the 30-plus year history of the 9 water quality standards, there are relatively few instances in which water quality objectives were 10 exceeded when SWP and CVP operations had any ability to prevent the exceedance (see Sections 11 8.1.3.4 and 8.1.3.7 for more detail). Environmental conditions arise that cannot be foreseen or 12 simulated in the model that can affect compliance with water quality objectives. These include 13 unpredictable tidal and/or wind conditions, gate failures, operational needs to improve fish 14 habitat/conditions, and prolonged extreme drought conditions, among others. At times, negotiations 15 with the State Water Resources Control Board occur in order to effectively maximize and balance 16 protection of beneficial uses and water rights. These activities are expected to continue in the future. 17 Thus, it is likely that some objective exceedances simulated in the modeling would not occur under 18 the real-time monitoring and operational paradigm that will be in place to prevent such 19 exceedances.

20 8.3.1.2 Upstream of the Delta Region

21 Water quality changes in the affected environment upstream from the north-Delta boundary, which 22 includes the Sacramento River to Shasta Lake, the Feather River to Lake Oroville, and the American 23 River to Folsom Lake, were primarily assessed qualitatively. Assessment of water quality changes 24 was limited to facilities operations-related water quality changes for all alternatives, and the 25 implementation of CM2–CM21 for the BDCP alternatives or Environmental Commitments under 26 Alternatives 4A, 2D, and 5A. Conveyance facility construction-related effects are not anticipated 27 upstream of the Delta.

- 28 The assessment of water quality changes in water bodies upstream of the Delta relied, in part, on 29 making determinations as to how reservoir storage and releases would be changed. Specific changes 30 in reservoir storage and releases were determined from CALSIM II modeling of the SWP and CVP 31 system (Appendix 5A, BDCP/California WaterFix FEIR/FEIS Modeling Technical Appendix, describes 32 the CALSIM II modeling performed in support of this assessment). Reservoir storage and river flow 33 changes were then evaluated to make determinations regarding the capacity for the affected water bodies to provide dilution of watershed contaminant inputs. Also, if a particular parameter was 34 35 found to be correlated to seasonal reservoir levels or river flows, how the parameter would be altered seasonally by operational changes in reservoir levels or river flows was assessed.
- 36

#### 8.3.1.3 37 Plan Area

38 Water quality changes in the Delta were assessed quantitatively to the extent that data and models 39 were available to do so; otherwise, water quality changes were assessed qualitatively. Using the 40 methodology described below, changes in boron, bromide, chloride, mercury, methylmercury,

41 nitrate, organic carbon, and selenium within the Delta were determined quantitatively at

- 1 11 assessment locations (Figure 8-7), while electrical conductivity and chloride were assessed at D-
- 2 1641 compliance locations.
- 3 Operations-related water quality changes (i.e., CM1 under the BDCP alternatives) would be partly
- 4 driven by geographic and hydrodynamic changes resulting from restoration actions (i.e., altered
- 5 hydrodynamics attributable to new areas of tidal wetlands (CM4), for example). There is no way to
- 6 disentangle the hydrodynamic effects of CM4 and other restoration measures from CM1, since the
- 7 Delta as a whole is modeled with both CM1 and the other conservation measures implemented. To
- 8 the extent that restoration actions alter hydrodynamics within the Delta region, which affects mixing 9 of source waters, these effects were included in the modeling assessment of operations-related
- 9 of source waters, these effects were included in the modeling assessment of operations-related
   10 water quality changes (CM1 under the BDCP alternatives). Other effects of CM2-CM21 not
- 11 attributable to hydrodynamics, for example, additional loading of a water quality constituent to the
- 12 Delta, are discussed within the impact heading for CM2–CM21.
- Methodologies to determine the effects attributable to construction activities and actions to address
   the other stressors are discussed later in this section.

# 15 **Constituent Screening Analysis**

- 16 Constituents assessed in the water quality chapter were identified based on the following17 considerations.
- 18 Availability of historical monitoring data.
- Constituents having adopted federal water quality criteria or state water quality objectives.
- Constituents on the state's CWA Section 303(d) list in the Delta.
- Constituents identified in public scoping comments.
- Constituents deserving assessment based on professional judgment.

A constituent *screening analysis* was conducted on 182 water quality constituents/parameters. The
screening analysis determined which constituents had no potential to exceed the thresholds of
significance by implementation of the alternatives and, thus, did not warrant further assessment.
This analysis identified a list of "constituents of concern" that were further analyzed as part of
assessing their potential water quality related impacts under the alternatives. For a detailed
description of the approach employed in the constituent screening analysis, see Appendix 8C, *Screening Analysis*.

# 30 Determining Whether Assessment is Qualitative or Quantitative

31 For many constituents, lack of adequate representative data precluded a quantitative assessment. 32 Tables SA-8 and SA-9 of Appendix 8C identify the types of constituents that were carried forward for 33 detailed analysis and were automatically determined to be assessed qualitatively. For constituents 34 for which at least one data point in the representative data set was a detected value (see Table SA-7, 35 Appendix 8C), the assessment was either quantitative or qualitative, depending on three factors: 36 (1) adequacy of data to perform a quantitative assessment, (2) adequacy of modeling tools, relative 37 to the physical/chemical properties of the constituent, to perform a quantitative assessment, and 38 availability of these tools, and (3) whether a quantitative analysis was necessary to perform the 39 assessment.

- 1 Available tools were considered appropriate for modeling only those constituents that could be
- 2 assumed to be conservative. Other gain/loss mechanisms were accounted for and addressed
- 3 qualitatively within the quantitative modeling-based assessment. Constituents of concern that could
- 4 not be analyzed through quantitative modeling were carried forward for qualitative analysis.
- 5 Appendix 8C, Table SA-11 contains a list of water quality constituents for which individual
- 6 assessments were performed and denotes the constituents that were assessed quantitatively
- 7 through modeling and those that were assessed qualitatively.

# 8 Quantitative Assessments

9 Using the methodology described below, changes in water quality were determined at

- 10 11 assessment locations across the Delta (Figure 8-7) for each of the constituents assessed
  11 quantitatively, with the exception of EC. Assessment locations for EC aligned with compliance
  12 locations contained in the Bay-Delta WQCP and are described in further detail below. Chloride was
  13 also assessed at Bay-Delta WQCP compliance locations, in addition to the 11 other assessment
- 14 locations.

# 15 Calculation of Changes in Constituent Levels

- 16 Output from DSM2 was used to calculate changes in constituent concentrations as they would be 17 affected primarily from operations-related actions of the conveyance features of the alternatives. 18 DSM2 produced: (1) flow-fraction or "fingerprinting" output; and (2) EC and DOC concentrations for 19 specified Delta locations. Because the DSM2 model directly simulated EC and DOC concentrations 20 throughout the Delta, the estimated concentrations of these constituents were simply compared 21 among alternatives for impact assessment purposes. Additionally, because DSM2 accounts for 22 hydrodynamic conditions in the Delta, the effects of some of the habitat restoration actions (i.e., CM2 and CM4) on EC and DOC are evaluated quantitatively. Restoration actions that resulted in water 23 24 quality changes associated with altered hydrodynamics, which were captured in the DSM2 25 modeling, are discussed in constituent-specific impact assessment sections as operations-related 26 water quality changes. Restoration actions that could result in a potential increase in constituent 27 loading (e.g., increased nutrient, organic carbon, or suspended solids) to the Delta region were 28 assessed qualitatively.
- 29 The methods described in the following sections were used to calculate levels/concentrations for 30 water quality parameters on a daily or monthly average basis for the DSM2 period of record (1976-31 1991). Results were generally compiled and presented based on two averaging periods: all water 32 years, and the drought period (water years 1987–1991). The drought period was chosen to 33 represent water quality in "worst-case" conditions, as it includes several dry and critical years in 34 sequence. This was done in lieu of calculating water quality effects on a water year type basis (using 35 the Sacramento River Water Year Hydrologic Classification Index). The reasons for this included 36 simplicity of presenting and discussing results, and also because the 1987-1991 drought period 37 represents truly worst-case conditions, whereas discussion of dry or critical year water types 38 includes individual years when water supply and quality would not be significantly affected because 39 they were preceded and succeeded by wet or above normal water years (e.g., 1981, 1985). However, 40 when necessary, analysis of effects during certain water year types was conducted (for example, for 41 chloride and EC, whose water quality standards depend on the water year type).
- In the following sections, the validity and/or validation studies that have been performed for the
  various modeling approaches are discussed. It must be noted that comparison of modeling results

- 1 for Existing Conditions to historical water quality monitoring data is not an appropriate means of
- 2 model validation. SWP/CVP operations have changed several times in the past as a result of various
- 3 legal and regulatory determinations, and also vary as a result of changing land uses and water
- 4 demands over time. Historical water quality data in general can represent times when the SWP/CVP
- 5 system was operated differently than under the simulated Existing Conditions model run, which
- represents operation of the SWP and CVP at the time the Notice of Preparation was issued. The
   modeled Existing Conditions overlays this operational scheme on a period of varied historical
- 8 hydrology. Therefore, it is not expected that the modeled Existing Conditions will approximate
- 9 historical water quality data at a given location or time.

### 10 Mass-Balance Method

20

- 11 For constituents assessed quantitatively (See Appendix 8C, *Screening Analysis*, Table SA-11) for
- which concentrations were not directly estimated by DSM2—boron, bromide, chloride, mercury,
   methylmercury, nitrate, selenium—mean monthly flow-fraction output from DSM2 was used in
- 14 mass-balance calculations (processed outside of DSM2) to estimate constituent concentrations. The
- 15 flow-fraction output from DSM2 is the average percentage of water at each specified Delta location
- 16 that was constituted by the five primary source waters (i.e., Sacramento River [SAC], San Joaquin
- 17 River [SJR], eastside tributaries [EST], San Francisco Bay [BAY], and agriculture [AGR]). These flow-
- 18 fractions were used together with source water constituent concentrations derived from historical
- data to estimate a given constituent concentration at assessment locations according to equation 1:

$$f_{SAC,i}(C_{SAC}) + f_{SJR,i}(C_{SJR}) + f_{EST,i}(C_{EST}) + f_{BAY,i}(C_{BAY}) + f_{AGR,i}(C_{AGR}) = C_i$$
(1)

21 In the above equation,  $f_{X,i}$  is the mean monthly flow fraction from source X at assessment location i, 22  $C_X$  is the constituent concentration from source X, and  $C_i$  is the constituent concentration at 23 assessment location i. Contribution from the Yolo Bypass was added to contribution from the 24 Sacramento River to constitute a single source, except in the case of selenium. Source water 25 concentrations in the above equation are described for each of the constituents assessed via this 26 method in Section 8.3.1.7, Constituent-Specific Considerations Used in the Assessment. Source water 27 concentrations may vary seasonally, and this was examined. In some cases, source water 28 concentrations were varied seasonally based on historical trends.

29 A key assumption for the mass-balance calculation is that the constituent acts in a conservative 30 manner throughout the system, as the various source waters mix and flow through the Delta, 31 although most behave, to some degree, in a nonconservative manner. For constituents where this 32 assumption does not hold because of decay, uptake, or other losses, this mass-balance method 33 would be expected to overestimate the actual concentrations at any given Delta location. The mass-34 balance method for calculating constituent concentrations in the Delta was validated in 2011 and 35 2012 for chloride and bromide (MWH 2011; Liu and Suits 2012). There was one key difference, 36 however, between the validation study methodology and the method used in this water quality 37 assessment. In the validation study, the chloride and bromide concentrations for the Delta source 38 waters (Sacramento River, San Joaquin River, East Side Streams, and San Francisco Bay/Martinez) 39 were determined via regression equations relating the chloride or bromide concentration to 40 modeled EC in the source waters. Thus, the source water concentration for chloride and bromide 41 varied with each time step according to the EC at the boundaries. In this assessment, source water 42 concentrations were not dependent on EC, but were either static (if review of historical data 43 indicated little to no seasonality), or varied by month (if review of historical data indicated 44 seasonality).

1 Because the bromide and chloride concentrations are relatively constant for the Sacramento River 2 and East Side Streams, the mass-balance method is believed to be valid for modeling these. Likewise, 3 although bromide and chloride from the San Joaquin River vary, the variations are small enough that 4 for the purposes of this comparative study, the method is believed to be valid for San Joaquin River 5 contributions to constituent concentrations in the Delta. However, this method does introduce 6 uncertainty for areas influenced by San Francisco Bay contributions. This is because it is recognized 7 that C<sub>BAY</sub> in Equation 1 is dependent on flows in the Sacramento and San Joaquin Rivers as well as 8 Delta exports (i.e., net Delta outflow), which may change due to climate change/sea level rise, and 9 altered operations of the SWP/CVP system. It is also dependent on the tidal exchange volume, which 10 may change as a result of restoration associated with CM4. However, beyond accounting for 11 seasonal trends in the historical data, neither of these factors was taken into account in determining 12 a constituent concentration for  $C_{BAY}$ . Therefore, for cases in which net Delta outflow increases or 13 decreases relative to what has historically occurred, the constituent concentration used for C<sub>BAY</sub> may 14 overestimate or underestimate the concentrations associated with San Francisco Bay water (as 15 measured at Martinez). Additionally, if restoration component CM4 increases tidal exchange volume, 16 the value used for C<sub>BAY</sub> would underestimate concentrations associated with San Francisco Bay 17 water (as measured at Martinez).

18 Finally, it must be noted that no formal validation studies have been performed to validate the mass-19 balance method that was used for boron, mercury, methylmercury, nitrate, or selenium. The 20 validation studies performed to date on conservative constituents (e.g., EC, chloride, bromide) have 21 validated the approach for using DSM2 to evaluate changes in mixing of Delta source waters on 22 water quality constituents. Although it is known that mercury, methylmercury, and selenium do not 23 behave conservatively in the Delta, the mass-balance method is believed valid for assessing the 24 impact of changed source water mixing on concentrations of these species, because the same mixing 25 mechanisms apply to all dissolved constituents, and altered mixing of Delta source waters is one of 26 the primary mechanisms by which the alternatives change water quality in the Delta. The model 27 results are not meant to be taken as predictions of future mercury, methylmercury, or selenium 28 concentrations, since known mechanisms such as sorption, settling, and transformation are not 29 quantitatively taken into account, but rather are to be used to assess water quality differences between alternatives and to make determinations regarding potential effects on beneficial uses 30 31 relative to assessment baselines.

### 32 **Regression Method for Chloride and Bromide**

For chloride, the quantitative assessment applied relationships between EC and chloride developed
based on historical water quality data to the DSM2 output for EC. This relationship was developed
based on data at Mallard Island, Jersey Island, and Old River at Rock Slough (Contra Costa Water
District 1997). The relationship was:

$$Cl = max \begin{pmatrix} 0.15 * EC - 12\\ 0.285 * EC - 50 \end{pmatrix}$$
(2)

- 38 In the equation above, Cl is the chloride concentration in mg/L, and EC is in  $\mu$ S/cm.
- 39 The chloride regression method was developed using data for the west Delta and is thus valid for
- 40 that area (Contra Costa Water District 1997). The chloride regression method has not been validated
- 41 for other areas of the Delta. However, chloride poses the greatest risk of environmental impacts
- 42 under the alternatives in the west Delta where sea water intrusion has the greatest potential to
- 43 increase chloride concentrations. If the results of this method indicated that there may be

- environmental impacts in other areas of the Delta, further assessment was conducted to determine
   if the method is valid or if another method is more appropriate.
- For bromide, the same EC to chloride relationship was used, followed by a relationship between
  chloride and bromide, to estimate bromide concentrations. The chloride to bromide relationship is
  approximately the same in multiple areas in the west Delta, including Old River at Rock Slough
  (Contra Costa Water District 1997), the intakes at Banks Pumping Plant (CALFED 2007a), and
  Mallard Island (Appendix 8E, *Bromide*, Figure 1). The relationship used was:
- 8 Br = 0.0035 \* Cl (3)

9 In the equation above, Br is the bromide concentration in mg/L, and Cl is the chloride concentration 10 in mg/L.The chloride-to-bromide regression method was developed based on west Delta ratios of 11 chloride to bromide that were indicative of sea-water influence, and so for the purposes of this 12 water quality assessment, is considered valid for that area. However, unlike chloride, bromide 13 concentrations in other areas of the Delta may pose environmental risk. Therefore, in areas outside 14 of the west Delta, further assessment was conducted when this method indicated a potential for 15 environmental risk in order to determine if the method was valid or if another method was more appropriate. 16

- 17 Although the regression methods are valid for this water quality assessment where noted above,
- uncertainty in the results is nonetheless present. The validation studies above describe
   circumstances in which the model overestimates or underestimates water quality conditions at
   various locations in the Delta. However, despite this, the methods are still considered valid for
   comparison purposes as used in this assessment.
- 22 This alternative to the mass-balance method for calculating bromide and chloride concentrations in 23 the Delta is limited in the sense that the relationships described above are based on historical water 24 quality data that is representative of historical Delta hydrodynamics. It is unknown whether these 25 relationships will still apply in the future with sea-level rise, and particularly under an altered Delta 26 hydrodynamic regime (as would be expected under the action alternatives). Because each of the two 27 methods have limitations and uncertainty, there is no way to determine which method results in 28 more accurate estimates of chloride or bromide. Thus, where applicable (i.e., for west Delta 29 locations), both methods were applied and the results of both methods discussed. In general, when 30 the methods displayed disagreement, impacts were assessed based on the more conservative of the 31 two methods.
- Both the mass-balance and regression methods include assumptions that limit their ability to
   accurately account for bromide concentrations that would be likely to occur under project
   implementation. Some of these include:
- Projected sea level rise and climate change (i.e., changes in precipitation patterns and snowpack),
- Inability of the models to account for watershed sources of bromide,
- Assumed footprint and design of restoration areas, and
- Simplifications of restoration area geometry necessary to implement in DSM2.

#### 1 Calculation of Use of Assimilative Capacity

2 The concept of assimilative capacity was used as a measure of the extent of water quality

3 degradation that could occur under the alternatives, relative to water quality conditions under the 4 baselines. Water quality degradation was assessed in order to address the Federal and State 5 Antidegradation Policies, which state that existing instream water uses and the level of water quality 6 necessary to protect the existing uses shall be maintained and protected (see Section 8.2.1.3 for a 7 full discussion). Assimilative capacity is the capacity of a water body to experience increased levels 8 of a water quality constituent without exceeding the adopted water quality criterion/objective. In 9 practical terms, when levels or concentrations of a water quality constituent are below water quality 10 criteria/objectives, use of available assimilative capacity by an action is the relative amount of water 11 quality degradation that the action causes (i.e., causing an existing constituent concentration to 12 increase such that its resulting concentration is now closer to, but still below the applicable 13 criterion/objective). If the action causes sufficient degradation of water quality such that the 14 resulting constituent level or concentration is now greater than the criterion/objective, then 100% 15 of the available assimilative capacity would be "used" by the action, and thus no assimilative 16 capacity would remain for that constituent.

17 In this assessment, assimilative capacity available under a baseline was calculated according to18 equation 2:

$$A_{avail} = C_{WQO} - C_{base}$$
<sup>(2)</sup>

In the equation above, A<sub>avail</sub> is the available assimilative capacity, C<sub>WQO</sub> is the concentration of the
 water quality objective, and C<sub>base</sub> is the concentration in the modeled baseline.

22 The amount of assimilative capacity used by an alternative was calculated according to equation 3:

$$A_{used} = C_{ALT} - C_{base} \tag{3}$$

In the equation above, A<sub>used</sub> is the assimilative capacity that was used under the alternative, relative
 to the baseline, and C<sub>ALT</sub> is the concentration in the modeled alternative.

26 The determination of the percent use of available assimilative capacity under an alternative was 27 dependent on the relative values of A<sub>used</sub> and A<sub>avail</sub>, and thus was calculated according to equation 4:

28 
$$-\frac{A_{used}}{A_{avail}} \times 100 \quad \text{for} \quad A_{used} \le A_{avail} > 0$$

No Calculation

-100

30

19

23

- for  $A_{avail} \le 0$ for  $A_{uved} \ge A_{avail}$
- 31 In the above equation, the second case in which no calculation was performed occurs when there is

32 no assimilative capacity under the baseline (i.e., concentrations are above water quality objectives),

in which case the concept of assimilative capacity is not a useful tool for assessing water quality

changes. In the third case, all of the available assimilative capacity is used by the alternative, but the

35 percent use of assimilative capacity is limited to what was initially available (i.e., cannot have

36 greater than 100% use of available assimilative capacity).

(4)

### 1 **Qualitative Assessments**

2 Some constituents were assessed strictly qualitatively (Appendix 8C, Screening Analysis, Table SA-3 11) because: 1) insufficient historical monitoring data were available to adequately characterize the 4 concentrations of the five source waters to the Delta (i.e., to accurately define the distribution of 5 concentrations observed in the SAC, SJR, BAY, eastside tributaries, AGR), which are necessary to 6 implement the quantitative mass-balance assessment approach described above; 2) the locations for 7 which the constituent was assessed (within the affected environment) was outside of any available 8 modeling domain, or available modeling tools were not appropriate for predicting constituent 9 concentrations based on the physical, chemical, and/or biological properties and environmental fate 10 and transport of the constituent. Nevertheless, the same conceptual framework was used for 11 qualitatively assessing constituents of concern. Best available information regarding 12 concentrations/levels in the Delta source waters was evaluated relative to how flow-fractions at 13 various Delta locations would change under the alternatives, as defined by DSM2 model flow-14 fraction output (Appendix 8D, Source Water Fingerprinting Results), to estimate the relative 15 frequency and magnitude of change expected for a given constituent at a specified location.

16 Additionally, assessments of the effects of implementing CM2–CM21 were qualitative, at a 17 programmatic level, for all constituents. Construction-related water quality changes also were 18 assessed qualitatively. Potential water quality effects of these generally specific and/or 19 geographically localized actions were assessed by evaluating the anticipated type, duration, and 20 geographic extent of construction activities to take place, and location and type of water bodies 21 potentially affected. The potential for soil, sediment, and contaminants to be discharged to water 22 bodies was determined by identifying construction practices and equipment that could be used, 23 common materials or contaminants that may be present or be used for construction or construction 24 equipment, and pathways by which contaminants may enter receiving waters, and measures to 25 minimize or eliminate adverse construction-related effects on water quality.

# 26 8.3.1.4 SWP/CVP Export Service Areas

Assessment of water quality changes in the SWP/CVP Export Service Areas, which begin at the
 export pumps (i.e., Banks and Jones pumping plants) and extend to facilities receiving exported
 Delta water, was conducted for construction-related, operations-related, and restoration-related
 (CM2-CM21) effects.

31 Water quality changes in the SWP/CVP Export Service Areas were assessed both quantitatively and 32 qualitatively. Water quality changes at the export pumps (i.e., Banks and Jones pumping plants) 33 were quantified using DSM2 for EC and DOC and from mass-balance calculations based on DSM2 34 flow-fraction output data and Delta source water quality data. Because DSM2 does not account for 35 water sourced from the new north Delta intakes (that are part of all alternatives except Alternative 36 9), modeled water quality at Banks and Jones pumping plants under the various alternatives was 37 accounted for in post-processing the DSM2 data. For the Existing Conditions, No Action Alternative, 38 and Alternative 9, no post-processing was necessary, since all of the exported water was from the 39 existing south Delta intakes (i.e., "Through-Delta" conveyance). For all "Dual-Conveyance" 40 alternatives (i.e., Alternatives 1A–5, 7, and 8), EC, DOC, and fingerprinting data at the export pumps 41 were blended according to equation 5:

42 
$$\underline{Q}_N$$

$$\frac{Q_N C_N + Q_S C_S}{Q_N + Q_S} = C_{EXP}$$
<sup>(5)</sup>

In the equation above, Q<sub>N</sub> is the flow diverted from the north Delta intakes to either Banks or Jones
 pumping plants, C<sub>N</sub> is the value of the water quality parameter (EC, DOC, or fingerprinting for the 5

- 3 source waters) in the Sacramento River at Green's Landing (used as representative of intake water
- 4 quality),  $Q_s$  is the flow exported from the south Delta in either Banks or Jones pumping plants,  $C_s$  is
- 5 the value of the water quality parameter at the existing south Delta intakes for the pumping plants,
- 6 and  $C_{EXP}$  is the value of the water quality parameter in the exported water. For the "Isolated-
- 7 Conveyance" alternative, Alternative 6, all water quality parameters for the exports at both pumping
- 8 plants were set equal to the values in the Sacramento River at Green's Landing.

9 Water quality changes at the export pumps served as the basis for making determinations of water

- 10 quality changes within the associated primary conveyance facilities, Delta-Mendota Canal and
- 11 California Aqueduct, as well as the other locations within the service area outside of the Delta, such
- 12 as San Luis Reservoir and reservoirs operated by southern California water purveyors. Water
- 13 quality changes in the conveyance and terminus facilities were assessed qualitatively, with
- 14 consideration of dilution, transformation, uptake, and loss to the extent such factors were applicable
- 15 to the constituents evaluated.

# 16 8.3.1.5 Mercury and Selenium Bioaccumulation Assessment

Mercury and selenium are bioaccumulative constituents of concern in Delta waters. They also are
 listed as causes of impairment under the Clean Water Act Section 303(d), and a substantial amount
 is known about their fate and transport within the Delta or similar systems. Consequently, a specific
 analysis approach was developed for these two constituents.

Mercury and selenium concentrations in surface water were estimated at Delta assessment
locations (Figure 8-51) as described previously in Section 8.3.1.3, *Plan Area*. Linkages between
abiotic media (sediment and surface water, as applicable) and biological tissues (fish muscle, wholebody fish, and bird eggs) that provide an estimate of the potential bioaccumulation and impacts on
ecological and human receptors were evaluated to determine the linkages with the greatest degree
of confidence. Potential linkages explored included the following.

- Literature-based regression models or bioaccumulation factors. These resources provide a
   basis for estimating tissue concentrations for mercury and selenium from concentrations in
   surface water or sediment.
- Site-specific linkages. Methods were developed to describe existing relationships between
   waterborne concentrations of mercury and selenium at the nearest modeling nodes, existing
   sediment (for mercury), and fish tissue concentrations in an attempt to create predictive
   relationships for impact analysis and alternatives comparisons.
- Delta methylmercury. The TMDL translation equation for mercury (Central Valley Water Quality Board 2011b) was used to estimate fish tissue concentrations from waterborne concentrations. In addition, DSM2 water quality model predictions were investigated separately for their ability to predict measured fish tissue concentrations at discrete locations. The two translation models were compared for their predictive ability.
- Delta selenium. U.S. Geological Survey bioaccumulation and trophic transfer factors for uptake
   of selenium from water to the lowest trophic level (e.g., suspended particulates or algae) and
   from that level to invertebrates and then to fish and bird eggs developed by Presser and Luoma
   (2009, 2010a) were used initially to estimate uptake from water to fish and to bird eggs. In
   calibrating the Delta-wide bioaccumulation model for largemouth bass, the particulate selenium

1	concentration initially was estimated using a default $K_d$ of 1,000 ( $K_d$ = particulate/water ratio;
2	Presser and Luoma 2010a). Because this first step in selenium bioaccumulation typically is
3	much more variable than other steps in the bioaccumulation model, the $K_d$ was then adjusted to
4	calibrate the model so that the modeled concentrations for fish approximated the measured
5	concentrations in bass for normal and wet years (2000 and 2005) and for dry years (2007), as
6	described in Appendix 8M, Selenium, Section 8M.4. Initial modeling for fish was based on a
7	model calibrated for largemouth bass as the representative species because of the available data
8	for bass across the Delta. However, because there would be more bioaccumulation of selenium
9	by species such as sturgeon that feed in part on clams that are known to bioaccumulate
10	selenium readily in Suisun Bay, additional modeling was conducted for sturgeon in the western
11	Delta.

Adverse effects on ecological and human receptors were quantified through comparisons of
 measured and modeled surface water, and tissue (fish [fillets for mercury; whole body and fillets for
 selenium] and bird eggs [selenium only]) data to established benchmarks, including the following.

- Water quality objectives, criteria, and drinking water standards for mercury, methylmercury,
   and selenium.
- Literature-derived effect levels for mercury, methylmercury, and selenium in fish fillets for
   species most representative of the Delta.
- Literature-derived effect levels for selenium in whole-body fish for species most representative of the Delta.
- Literature-derived effect levels for selenium in eggs of bird species most representative of the
   Delta.
- State of California Office of Environmental Health Hazard Assessment's fish contaminant goals
   and advisory tissue levels for mercury, methylmercury, and selenium.

25 The alternatives were evaluated with regard to potential adverse impacts on ecological and human receptors through a weight-of-evidence approach. The Existing Conditions and each alternative 26 27 were evaluated for their potential to cause exceedances of water quality or tissue benchmarks and 28 for qualitative differences in the spatial extent of those exceedances. Exceedances of tissue 29 benchmarks were determined by evaluating exceedance quotients, which are ratios of the modeled 30 fish or bird egg tissue concentrations divided by the tissue benchmark (e.g., Level of Concern, 31 Toxicity Level, or Advisory Tissue Level) in similar units. Values over 1.0 indicate modeled tissue 32 concentrations exceed the lowest threshold (e.g., Level of Concern for selenium in whole-body fish 33 or in bird eggs) or potentially toxic levels of bioaccumulation (if there is exceedance of the higher 34 Toxicity Level benchmark). The water and tissue concentrations associated with modeled 35 alternatives were compared to modeled Existing Conditions and the No Action Alternative. In 36 addition, spatial changes in the extent of marshlands associated with each alternative (i.e., CM4-37 CM10) were evaluated qualitatively for their potential to enhance mercury or selenium 38 bioavailability and risk.

# 18.3.1.6Summary of Methods Used to Assess Water Quality Changes2Related to Construction Activities, Conveyance Facilities3Operations and Maintenance, and Habitat Restoration and4Other Stressor-Related Conservation Measures/Environmental5Commitments

6 The construction-related water quality changes associated with conveyance facilities and habitat 7 restoration and other stressor-related conservation measures/Environmental Commitments were 8 assessed qualitatively by evaluating the anticipated type, duration, and geographic extent of 9 construction activities to take place, and location and type of water bodies potentially affected. The 10 potential for soil, sediment, and contaminants to be discharged to water bodies was determined by 11 identifying best management/construction practices and equipment that could be used, common 12 materials or contaminants that may be present or be used for construction or construction 13 equipment, and pathways by which contaminants may enter receiving waters.

- Actions associated with new conveyance facilities and operations criteria that resulted in water
   quality changes associated with altered hydrodynamics, which were captured in the DSM2
   modeling, were assessed quantitatively for all alternatives.
- For the BDCP alternatives, restoration actions that would result in water quality changes associated
  with altered hydrodynamics, which were captured in the DSM2 modeling, are discussed with
  operations-related water quality changes of the conveyance facilities operations and maintenance.
  For Alternatives 4A, 2D, and 5A, the small amount of restoration was not included in the DSM2
  modeling. Restoration actions that could result in a potential increase in constituent loading (e.g.,
  increased nutrient, organic carbon, or suspended solids) to the Delta region were assessed
- 23 qualitatively for all alternatives.
- Certain conservation measures/Environmental Commitments address other stressors that may
   affect water quality through reducing contaminants and reducing predators and other sources of
   direct mortality to listed species. Changes in water quality associated with these other stressor related conservation measures/Environmental Commitments were assessed qualitatively under a
   numbered impact separate from the numbered impact addressing effects of facilities operations and
   maintenance.
- Table 8-38 provides a summary of the methodologies used to assess water quality impacts that
   could result from implementing the alternatives.

	Available		Methodology Componen	ts
Project/Alternative Component	Models/ Techniques	Upstream of the Delta	Plan Area	SWP/CVP Export Service Areas
Conveyance Facilities Operations and Maintenance	CALSIM II	Hydrologic changes (e.g., seasonal changes in reservoir storage and river flows) used to evaluate dilution effects on constituent levels in reservoirs and rivers.	CALSIM II hydrologic output served as input to the DSM2 model.	Operations of San Luis Reservoir.
	DSM2	NA	EC, DOC concentrations and flow fractions.	EC, DOC concentrations directly modeled at the south Delta export pumps
	Mass Balance Using Flow Fraction and Constituent Concentrations	NA	Estimated concentrations of constituents addressed quantitatively, other than EC and DOC, which are directly modeled by DSM2.	Estimated concentrations of constituents addressed quantitatively, other than EC and DOC, at the south Delta export pumps.
	Qualitative Analysis	All parameters. Qualitative approach determined whether constituent concentrations were correlated to reservoir storage or river flow levels.	For all parameters not addressed quantitatively (see Appendix 8C, Table SA-11). Qualitative approach varied based on constituent of concern and location, but attempted to estimate concentration changes attributable to the alternatives.	For all parameters not addressed quantitatively (see Appendix 8C, Table SA- 11). Qualitative approach varied based on constituent of concern, but attempted to estimate concentration changes attributable to the alternatives.

### 1 Table 8-38. Summary of Methodologies Used for Water Quality Impact Analyses

	Available	Methodology Components				
Project/Alternative Component	Available Models/ Techniques	Upstream of the Delta	Plan Area	SWP/CVP Export Service Areas		
Habitat Restoration Conservation Measures/Environmen tal Commitments	DSM2	NA	BDCP alternatives: To degree possible, the DSM2 model simulated altered Delta hydrodynamics attributable to restoration tidal and riparian habitats (CM2– CM4). Alternatives 4A, 2D, and 5A: NA	BDCP alternatives: To degree possible, the DSM2 model simulated altered Delta hydrodynamics attributable to restoration tidal and riparian habitats (CM2– CM4). Alternatives 4A, 2D, and 5A: NA		
	Qualitative Analysis	NA	Additional qualitative impact analysis of how restoration wetlands may affect specific constituent concentrations (e.g., DOC) in specific areas was provided.	Additional qualitative impact analysis of how restoration wetlands may affect specific constituent concentrations (e.g., DOC) at the south Delta pumps was provided.		
	Qualitative Analysis	NA	Qualitative analysis of how temporary conveyance construction activities would affect water quality (e.g., turbidity, sedimentation) was provided.	Qualitative impact analysis of how conveyance construction activities may affect specific constituent concentrations (e.g., turbidity, nutrients) at the south Delta pumps was provided.		
Other Stressor-related Conservation Measures/Environmen tal Commitments	Qualitative Analysis	NA	Qualitative analysis of how actions would affect water quality was provided.	Qualitative impact analysis of how the actions may affect specific constituent concentrations at specified locations was provided.		
Construction of Conveyance Facilities and Conservation Measures/Environmen tal Commitments	Qualitative Analysis	NA	Qualitative impact analysis of how the actions may affect specific constituent concentrations at specified locations was provided.	Qualitative impact analysis of how the actions may affect specific constituent concentrations at specified locations was provided.		

# 1 8.3.1.7 Constituent-Specific Considerations Used in the Assessment

2 Constituent-specific considerations that are common to the assessment of all project alternatives are 3 discussed below. Water quality constituents are also discussed in Section 8.1, Environmental 4 Setting/Affected Environment. Data in Section 8.1 is meant to characterize general conditions in the 5 affected environment, and water quality criteria and objectives presented in Section 8.1 are a 6 comprehensive set of all applicable criteria and objectives. In the sections below, the methodology 7 for each constituent assessment is presented, and only historical data and water quality criteria and 8 objectives that are applicable to the assessment are presented. A summary of methods used in the 9 assessments, including the specific methodologies for the quantitative assessments, is shown in 10 Table 8-38.

# 11 Construction-Related Water Quality Effects

Water quality effects associated with construction activities for all conservation measures (CM1 CM21) were assessed in a qualitative manner. The potential construction-related water quality
 effects were assessed considering many aspects of the work involved and potential environmental
 exposure to contaminants, including, but not limited to the following factors:

- Types of materials and contaminants that may be handled, stored, used, or produced at project facilities during project construction, and which could be released to the environment, and the related fate, transport, and harmful characteristics of the contaminants.
- Magnitude, timing, and duration of the potential contaminant discharges, and exposure
   sensitivity of water bodies and beneficial uses that could be affected by the discharge.
- Routes of exposure for contaminants, sediment and other constituents from the construction
   activity causing potential discharges to sensitive water bodies, including likelihood of seasonal
   exposure to rainfall and runoff, proximity of inland work to drainage ways, occurrence of direct
   instream discharges, and whether exposure would involve long-term effects of tidal flow in the
   estuary.
- 26 The assessment of potential water quality effects considered all of the beneficial uses. However, 27 given the generally temporary and intermittent characteristics of construction and maintenance 28 discharges, a focus of the assessment is on effects to aquatic life as the likely most sensitive 29 beneficial uses in the receiving water (also refer to Chapter 11, Fish and Aquatic Resources, for 30 additional discussion of the effects of construction). In particular, large or sudden increases in 31 sediment, or contaminant concentrations in sediment from construction or operations/maintenance 32 activities are most likely to affect short-term, sensitive water quality characteristics such as acute 33 health responses of aquatic organisms and their habitats. Other beneficial uses, such as
- 34 municipal/industrial water supplies, recreational activities, or livestock/agricultural irrigation, are
- 35 generally anticipated to be less sensitive to short-term water quality disturbances.

# 36 Ammonia

- 37 For the purposes of this analysis, the U.S. EPA's 1999 National Recommended Water Quality Criteria
- 38 for ammonia and the 2009 draft criteria were used. U.S. EPA's 2009 draft recommended criteria are
- 39 more restrictive than its 1999 recommended criteria. Values derived for water at 25 °C and pH 8 are
- 40 shown in Table 8-39, and were used as the reasonable worst case (i.e., most sensitive) criteria in the
- 41 affected environment. The chronic criteria derived according to the 2009 draft documentation (0.26

- mg/L-N) is also lower than the LOEL of 0.36 mg/L-N for chronic effects recently derived to *P. forbesi*,
  a copepod within the affected environment (Teh et al. 2011:2).
- 3 A final relevant threshold includes a recommended goal for sensitive crops of 1.5 mg/L-N (Ayers
- 4 and Westcot 1994). It is assumed that ammonia is beneficial for crops at levels below this threshold,
- 5 and thus that any increases in ammonia-N concentrations that are below the 1.5 mg/L-N threshold 6 are generally not of concern for agriculture.

# Table 8-39. Applicable Federal Criteria, State Objectives, and Other Relevant Effects Thresholds for Ammonia (mg N/L)

	Region 5 Basin Plan	Region 2 Basin Planª	California Toxics Rule	Drinking Water MCL	U.S. EPA Recommended Criteria	Other Relevant Thresholds
Ammonia-N	-	25	-	-	5.6/1.2 (1999) <sup>b</sup> 2.9/0.26 (2009) <sup>c</sup>	1.5 <sup>d</sup> , 0.36 <sup>e</sup>

Notes: MCL = maximum contaminant level; mg/L = milligrams per liter.

<sup>a</sup> San Francisco Bay Regional Water Quality Control Board 2007. 25 mg/L 4-day average for ammonia-N.

<sup>b</sup> First value represents acute, salmon present, second value represents chronic, fish early life stage s present, for water temperature 25 °C and pH 8.

<sup>c</sup> First value represents acute, freshwater mussels present, second value represents chronic, freshwater mussels present, for water temperature 25 °C and pH 8.

- <sup>d</sup> Ayers and Westcot (1994). Recommended goals for sensitive crops
- <sup>e</sup> Lowest Observed Effect Level (LOEL) determined in Teh et al. 2011, for chronic effects on *P. forbesi*.
- 9

10 Figure 8-52 shows the seasonal levels of ammonia in the three major source waters to the Delta— 11 SAC, SJR, and BAY. The data indicate that SJR and BAY concentrations are similar during all months 12 of the year. SAC concentrations are greater than BAY or SJR virtually all of the time, being more 13 similar in January through March and much greater during the rest of the year. The high 14 concentrations of ammonia in SAC are a result of the SRWTP, which discharges into the Sacramento 15 River at Freeport. Ammonia concentrations upstream of the SRWTP are similar to those in BAY and 16 SJR (Central Valley Regional Water Quality Control Board 2010a:5). Thus, the primary way in which project alternatives could affect ammonia concentrations is by altering flows in the Sacramento 17 18 River at Freeport, which would alter available dilution for ammonia from the SRWTP. Consequently, 19 the assessment of ammonia in the Plan Area focused on the changes in flows in the Sacramento 20 River at Freeport and the subsequent effects on dilution and ammonia concentrations downstream. 21 The SRWTP NPDES permit was renewed by the Central Valley Water Board on December 20, 2010. 22 The permit contains seasonal effluent limitations for ammonia-N of 1.5 mg/L on an average monthly 23 basis and 2.0 mg/L on a maximum daily basis for the months April through October, and of 2.4 mg/L 24 on an average monthly basis and 3.3 mg/L on a maximum daily basis for the months November 25 through March (Central Valley Regional Water Quality Control Board 2010b:14), that must be 26 achieved by May of 2021. In order to meet these limits, the SRWTP must be upgraded to include 27 nitrification. For the purposes of this assessment, assumptions were made regarding the status of 28 the upgrades under the various baselines, alternatives, and time-steps, and these are summarized in

29 Table 8-40.

# Table 8-40. Assumptions on Status of Sacramento Regional Wastewater Treatment Plant Nitrification Upgrades under Assessment Scenarios

Scenario	Status of Upgrades	Average Monthly Effluent Limit for Ammonia, mg/L as N
Existing Conditions	No Upgrades	33
No Action Alternative (2060)	Upgrades Complete	1.5 (Apr–Oct) 2.4 (Nov–Mar)
Alternatives 1A–9 (2060)	Upgrades Complete	1.5 (Apr–Oct) 2.4 (Nov–Mar)
Note: mg/L = milligrams per lite	er.	

3

### 4 Boron

- 5 Applicable boron objectives for the affected environment utilized in this assessment are
- 6 summarized in (Table 8-41).

# Table 8-41. Applicable Federal Criteria, State Objectives, and other Relevant Effects Thresholds for Boron

	Region 5 Basin Plan <sup>a</sup>	Region 2 Basin Plan	USEPA Recommended Criteria
Boron (μg/L)	800/2000 <sup>b</sup> 1,000/2,600 <sup>c</sup> 1,300 <sup>d</sup>	500/2,000° 5,000 <sup>f</sup>	2,000/5,000 <sup>s</sup>

<sup>a</sup> Basin Plan objectives apply to the lower San Joaquin River from the mouth of the Merced River to Vernalis (Central Valley Regional Water Quality Control Board 2009a).

- <sup>b</sup> Agricultural objective for March 15 through September 15 specified as (monthly average) / (maximum) concentration (except critical water years).
- <sup>c</sup> Agricultural objective for September 16 through March 14 specified as (monthly average) / (maximum) concentration (except critical water years).
- <sup>d</sup> Agricultural objective applicable year-round as a monthly average for critical water years.
- <sup>e</sup> Basin Plan agricultural objectives specified for irrigation as (threshold concentration) / (limit concentration) (San Francisco Bay Regional Water Quality Control Board 2007).
- <sup>f</sup> Basin Plan agricultural objective specified for stock watering (San Francisco Bay Water Board 2007).

<sup>g</sup> Recommended human health advisory levels for long-term exposure through drinking water supplies specified in the form of (children)/(adults) (U.S. Environmental Protection Agency 2008b).

9

Sources of boron to Delta waters include the Sacramento River, the San Joaquin River, the Eastside
 tributaries, Delta agricultural return drains, and the San Francisco Bay. Among these sources, San
 Francisco Bay water contains the highest boron concentrations, followed by Delta agricultural returns,
 the San Joaquin River, the Sacramento River, and the Eastside tributaries (Table 8-42). Point source
 discharges containing boron contribute a small fraction of the boron burden to the lower San Joaquin

- 15 River (Central Valley Regional Water Quality Control Board 2009a).
- 16 The lower San Joaquin River is listed on the State's CWA Section 303(d) list of impaired water
- 17 bodies for salt and boron (State Water Resources Control Board 2011). Boron is paired with salt in
- 18 this listing due to its regular association with saline waters. The Central Valley Water Board has
- 19 prepared a TMDL with implementation program where it is assumed that actions taken to control
- 20 salts also will control for boron as well (Central Valley Regional Water Quality Control Board 2004).

			Source Water		
Data Parameters	Sacramento River	San Joaquin River	San Francisco Bay <sup>a</sup>	East Side Tributaries	Delta Agriculture Return Waters <sup>ь</sup>
Mean micrograms per liter (µg/L)	100	349	880	68	492
Minimum (µg/L)	100	100	-	10	103
Maximum (µg/L)	200	1,100	-	250	1,192
75 <sup>th</sup> Percentile (µg/L)	100	400	-	100	584
99 <sup>th</sup> Percentile (µg/L)	100	918	-	244	1,159
Data source	DWR	DWR	Paulsen and List (1997) and DWR	USGS	DWR
Station(s)	Sacramento River at Greene's Landing, Sac River at Hood	San Joaquin River at Vernalis	Martinez and Sacramento River at Mallard Island	Cosumnes River	_b
Date range	1986-2009	1986-2009	1986-2009	1953-1977	1987-2001
ND replaced with RL <sup>c</sup>	Yes	No	No	Yes	Yes
Data omitted	Two data points assumed to be in error (1,900 μg/L, 1,000 μg/L)	None	None	None	None
No. of Data Points	468	483	265	60	339

#### 1 Table 8-42. Historical Boron Concentrations in the Five Delta Source Waters

<sup>a</sup> No data available for boron at Martinez in any of the available data sets. Paulsen and List (1997) measured boron daily at Martinez from 4/13/96-8/29/96. Paulsen and List (1997) lists only the mean, minimum, and maximum concentrations found. However, extensive boron data was available for the Sacramento River at Mallard Island (i.e., DWR MWQI program data for 1986–2009) which indicated a strong seasonal concentration pattern in the western Delta. Consequently, to estimate the seasonal monthly average boron concentrations at Martinez, the monthly average mean values for Mallard Island were multiplied by the ratio of the average Martinez (Paulsen and List 1997) to long term average Mallard Island mean concentrations. Refer to Appendix 8F, Table Bo-1, for additional information and tabulation of the calculated monthly average boron concentrations for the Bay source water.

<sup>b</sup> Agricultural return drains are distributed unevenly throughout the Delta. Water quality associated with these drains varies depending on the specific location of the drain within the Delta, and largely coincides with the water quality of the water that is withdrawn from the Delta for application onto agricultural lands. In order to characterize boron concentrations in agricultural drain water as a whole, the following process was followed:

All boron data from those agricultural drains from the DWR Water Data Library, which had historical boron data, were placed into a database.

The drains were assigned a region in the Delta according to their location (Central, North, East, South, and West) Three drains from each region were chosen at random, and the data from each of these drains was downloaded.

The stations selected included: Ag Drain on Jersey Island, Ag Drain on King Island, Pumping Plant (PP.) No. 1, Ag Drain on King Island, PP. No. 2, Ag Drain on Orwood Tract, Ag Drain on Palm Tract, Ag Drain on Pescadero Tract, PP. No. 3, Ag Drain on Pescadero Tract, PP. No. 4, Ag Drain on Rindge Tract, PP. No. 1, Ag Drain on Twitchell Island., PP. No. 1, Ag Drain on Pescadero Tract, PP. No. 1, Ag Drain on Pescadero Tract, PP. No. 1

To derive an overall mean, minimum, maximum, 75<sup>th</sup>, and 95<sup>th</sup> percentile, the mean, minimum, maximum, 75<sup>th</sup> and 95<sup>th</sup> percentiles of the individual drain averages was calculated.

The process was an attempt to derive values that were representative of the Delta as a whole, regardless of how many drains in each region had data, and how many data points existed at each drain.

<sup>c</sup> In some cases, data were reported as non-detections (ND), and the entry contained an accompanying reporting limit (RL). "Yes" indicates that at least one non-detection was replaced with the reporting limit in order to calculate summary statistics, while "No" indicates that this was not done, generally because no data were reported as non-detection.

1 Because of boron's elemental nature, it is considered a conservative constituent, not subject to 2 degradation through volatilization, breakdown, or uptake as it moves through the system. Boron, 3 however, does adsorb to mineral soils and organic matter, which allows for its accumulation in soils 4 irrigated with water containing boron. Because of its ability to leach through soils, this partitioning 5 can be considered temporary; therefore, the assessment of potential impacts from boron assumes 6 that mass is generally conserved. Consequently, boron concentrations at any location in the Delta 7 primarily reflect the mass balance of the flow and concentrations of the major water sources. 8 Therefore, a quantitative mass-balance approach using the source water flow fractions from the 9 DSM2 model output and source water concentrations was used to estimate boron concentration 10 changes that would occur with the alternatives. The long-term average source water concentrations 11 were used for most locations in the mass-balance assessment; however, due to the presence of a 12 distinct seasonal pattern in the boron concentrations of the San Francisco Bay source water at the 13 interface with the Delta in relation to seasonal Delta outflow pattern, monthly average 14 concentrations were used for this location. Additionally, sample data for boron at the Martinez 15 location were limited to literature values for the annual average concentration, whereas substantial 16 monthly data were available for the Sacramento River at Mallard Island. Consequently, monthly 17 average Martinez concentrations were estimated by simple linear extrapolation of the monthly 18 average Mallard Island concentrations by the ratio of the annual average Mallard Island to Martinez 19 concentration.

20 The mass-balance modeling results were used to compare predicted changes in assessment 21 variables (e.g., exceedances of objectives/criteria, amount of water quality degradation relative to 22 boron, and contribution to 303(d) impairment effects). The assessment of effects relative to applicable objectives/criteria for the protection of agricultural beneficial uses was based on changes 23 24 in monthly average concentrations modeled for all water year types for the 16-year (1976–1991) 25 hydrologic period of record and for the drought years only (i.e., 1987–1991), and the effects relative 26 to municipal and industrial water supply was based on changes in annual average concentrations for 27 the modeled 16-year and drought periods.

28 The implementation of CM4 would restore substantial areas of tidal habitat that is expected to 29 increase the magnitude of daily tidal water exchange at the restoration areas, and could alter other 30 hydrodynamic conditions in adjacent Delta channels. San Francisco Bay water is a substantial source 31 of boron, thus, the increased tidal exchange resulting from tidal habitat restoration may increase 32 boron concentrations in the portion of the Bay water that enters the western Delta. The DSM2 33 modeling included assumptions regarding possible locations of tidal habitat restoration areas, and 34 how restoration would affect Delta hydrodynamic conditions and source water flow fractions. 35 However, the magnitude of increased boron concentrations in Bay source water in the western Delta 36 as a result of increased tidal exchange is uncertain. Consequently, the potential effects of tidal 37 restoration on boron concentrations in the Bay source water was assessed qualitatively based on 38 predicted changes in the Bay source water fraction. The effects of other conservation measures (i.e., 39 CM2, CM3, and CM5–CM21) which do not substantially affect flows or Delta hydrodynamic 40 conditions, also were assessed qualitatively.

### 1 Bromide

Bromide concentrations at a particular location and time in the Delta are determined primarily by
the sources of water to that location, at a given time. Hence, long-term average concentrations at a
particular Delta location are determined primarily by the long-term average sources of water to that
location, and the long-term average concentration of bromide in each of the major source waters to
the location. The major source waters to any given Delta location are: (1) Sacramento River, (2) San
Joaquin River, (3) Bay water, (4) eastside tributaries, and (5) agricultural return water.

- 8 Bromide is not routinely monitored in surface water samples collected north of the Delta, primarily 9 due to the low concentration of bromide in this region. Data available for the American River 10 suggests that bromide concentrations are  $<10 \ \mu g/L$ . Table 8-43 provides a summary of bromide concentrations in the primary source waters of the Delta, as well as information on the source of the 11 12 data and summary statistics. Due to the quality and quantity of data available, as well as the conservative nature of the constituent, a quantitative assessment utilizing a mass-balance approach 13 14 was employed in the assessment of alternatives. Additionally, results of a second modeling approach 15 utilizing EC to chloride and chloride to bromide relationships were used to supplement the results of 16 the mass-balance approach (see Section 8.3.1.3, *Plan Area*). Because bromide is a precursor to the 17 formation of DBPs which represent a long-term risk to human health, and because the existing 18 source water quality goal is based on a running annual average, the quantitative assessment focuses 19 on the degree to which an alternative may result in change in long-term average bromide 20 concentrations at various locations throughout the affected environment. For municipal intakes 21 located in the Delta interior, assessment locations at Contra Costa Pumping Plant No.1 and Rock 22 Slough are taken as representative of Contra Costa's intakes at Rock Slough, Old River and Victoria 23 Canal, and the assessment location at Buckley Cove is taken as representative of the City of 24 Stockton's intake on the San Joaquin River. Municipal intakes at Mallard Slough, City of Antioch, and 25 the North Bay Aqueduct are represented by their respective assessment locations. For the purposes of this assessment, bromide concentrations for water transported into the SWP/CVP Export Service 26 27 Areas are assessed based on concentrations at the primary SWP and CVP Delta export locations (i.e., Banks and Jones pumping plants). 28
- 29 As demonstrated in Table 8-43, achieving the CALFED goal of 50  $\mu$ g/L bromide at drinking water 30 intakes is challenged by the bromide concentrations in two main source waters to the Delta, the San 31 Joaquin River and San Francisco Bay (seawater), where long-term average concentrations exceed 32 this goal many fold. In establishing its source water goal for bromide, CALFED assumed more 33 stringent DBP criteria for treated drinking water than are currently in place. Source water with 34 bromide between 100 µg/L and 300 µg/L is believed sufficient to meet currently established 35 drinking water criteria for DBPs, depending on the amount of *Giardia* inactivation required 36 (California Urban Water Agencies 1998, ES2). This assessment of alternatives evaluates how each 37 alternative would affect the frequency with which predicted future bromide concentrations would 38 exceed 50  $\mu$ g/L (based directly on the CALFED goal) and 100  $\mu$ g/L (based on the lower limit of the 39 range considered sufficient for meeting currently established drinking water criteria) on a long-40 term average basis at the assessment locations. Because, in many cases, existing bromide 41 concentrations in Delta water bodies already exceed 50  $\mu$ g/L, the focus of the assessment is on the 42 frequency with which bromide would exceed 100  $\mu$ g/L, as well as the change in long-term average 43 bromide concentration.

- 1 As described in Section 8.3.1.3, *Plan Area*, there are uncertainties present in the two modeling 2 approaches used to estimate bromide concentrations that would occur under the action alternatives. 3 Regardless of whether the modeling may have overestimated or underestimated bromide 4 concentrations that would occur under the alternatives, the modeling results allow for making 5 determinations of whether concentrations would increase or decrease under a particular 6 alternative, by comparing the modeled concentrations under the alternative to concentrations 7 modeled for Existing Conditions and the No Action Alternative. 4Thus, for bromide, the magnitude of 8 change in long-term average bromide concentrations in addition to the comparison of exceedance of 9 the 100  $\mu$ g/L threshold served as the basis for the impact determinations in the EIR/EIS. Because 10  $100 \,\mu\text{g/L}$  is at the low end of the range of concentrations considered sufficient to meet current 11 drinking water criteria for DBPs, the assessment is conservative relative to potential impacts on 12 drinking water treatment facilities.
- 13 The modeling relies on several assumptions that could have large impacts on the predicted level of
- seawater intrusion. The two most major assumptions are: 1) the assumed level of sea level rise and
- 15 2) the assumed restoration area footprints used in the modeling. Changes in either of these
- assumptions would likely affect predicted bromide concentrations at Barker Slough. Additionally,
   DSM2 is known to not account well for local diversions and returns in the Barker Slough area, and
- 17 DSM2 is known to not account wen for local diversions and returns in the Barker Slough area, and 18 the assumed modeled pumping schedule for the Barker Slough Pumping Plant may not accurately
- reflect actual operations. Local diversions and returns, as well as the pumping schedule, can affect
- 20 Barker Slough hydrodynamics, but it is unknown whether these factors would play a major role in
- 21 Barker Slough bromide concentrations under the alternatives.

	_	San Joaquin	San Francisco	Eastside	Agriculture
Source Water	Sacramento River	River	Bay <sup>a</sup>	Tributaries	in the Delta
Mean micrograms per liter (μg/L)	15	251	13,149–32,951	16	456
Minimum (µg/L)	1	20	28–17,465	14	20
Maximum (µg/L)	100	650	33,985-44,100	17	2,720
75 <sup>th</sup> Percentile (µg/L)	20	345	22,313-38,500	NA	580
99 <sup>th</sup> Percentile (µg/L)	44	565	22,313-38,500	NA	1,850
Data Source	DWR	DWR	BDAT	BDAT	DWR
Station(s)	Sac River at Greene's Landing, Sac River at Hood	San Joaquin River at Vernalis	b	Mokelumne River at Sacramento Road	С
Date Range	1990-2009	1990-2009	1980-2007	1990-1990	1990-2001
Non-Detections Replaced with Reporting Limit	Yes	No	No	No	No
Data Omitted	None	None	None	None	Yes <sup>d</sup>
No. of Data Points	560	547	26-27	2	991

Table 8-43. Source Water Concentrations for Dissolved Bromide (µg/L)

Notes: BDAT = Bay Delta and Tributaries Project; DWR = California Department of Water Resources.

<sup>a</sup> Values reported as range of monthly values (minimum monthly–maximum monthly). Trends in monthly average bromide at Martinez suggested a seasonality to concentration. Due to the appearance of seasonality in monthly average concentration at this location, average monthly concentration was used. Actual monthly values for the dataset are provided in Appendix 8E, *Bromide*, Table 1.

- <sup>b</sup> Measured bromide data at Martinez was not available for this analysis. Bromide data at Martinez was estimated from the regressed relationship of bromide to chloride at Mallard Island (Appendix 8E, *Bromide*, Figure 1). The empirical relationship of bromide to chloride obtained at Mallard Island was similar to that of ocean water (Morris and Riley 1966), or 0.0035 parts bromide to 1 part chloride. Bromide data at Martinez used in this analysis therefore represents measured Martinez chloride multiplied by a factor of 0.0035.
- <sup>c</sup> Values calculated from all agriculture drain data pooled together. All bromide data from agricultural drains contained in the DWR Water Data Library were placed into a single database. Due to the uneven distribution of agricultural drains in the Delta, geographical trends in agricultural drain water quality were evaluated by categorizing the data based on their associated location in the Delta. Categories included western, southern, northern, eastern, and central Delta, following the geographical delineations of the State Water Resources Control Board. With data pooled and categorized by region, average concentration by region were compared. Average bromide varied by less than a factor of 3, with highest concentration in the southern Delta and lowest in the central Delta. No bromide data was available for the northern Delta. Due to the apparent low regional variability, values were obtained by pooling all data together and obtaining summary statistics from this pooled database.
- <sup>d</sup> Data for the Byron Tract #2 and Byron Tract #3 agricultural drains were omitted from the database due to their reported values being substantially outside the distribution of all other values. These values were:  $65,000 \mu g/L$  and  $46,800 \mu g/L$ . In total, 2 data points were omitted and 991 were retained.

2

# 1 Chloride

- 2 As an inorganic anion, chloride is generally conservative in the aquatic environment and its fate and
- 3 transport characteristics are similar to other salinity constituents. Consequently, chloride
- 4 concentrations at any location in the Delta primarily reflect the mass balance of the flow and
- concentrations of the major water sources. Therefore, a quantitative mass-balance approach using
  the source water flow fractions from the DSM2 model output and source water concentrations was
- 7 used to estimate chloride concentration changes that would occur as a result of implementation of
- 8 the project alternatives.
- 9 In addition, under Alternatives 1A–C, 2A–C, 3, 4, 5, 6A–C, 7, 8, and 9, the implementation CM4 would 10 restore substantial areas of tidal habitat that would increase the magnitude of daily tidal water exchange at the restoration areas, and could alter other hydrodynamic conditions in adjacent Delta 11 12 channels. San Francisco Bay water is a major source of chloride, thus, the increased tidal exchange 13 resulting from tidal habitat restoration may increase chloride concentrations in the portion of the 14 Bay water that enters the western Delta. The DSM2 modeling for these alternatives included 15 assumptions regarding possible locations of tidal habitat restoration areas, and how restoration 16 would affect Delta hydrodynamic conditions and source water flow fractions. However, the 17 magnitude of increased chloride concentrations in Bay source water in the western Delta as a result 18 of increased tidal exchange is uncertain. Consequently, the potential effects of tidal restoration on 19 chloride concentrations in the Bay source water was assessed qualitatively based on predicted 20 changes in the Bay source water fraction.
- The effects of other conservation measures (i.e., CM2, CM3, and CM5–CM21) under Alternatives 1A–
  C, 2A–C, 3, 4, 5, 6A–C, 7, 8, and 9, and Environmental Commitments under Alternatives 4A, 2D, and
  5A, which do not substantially affect flows or Delta hydrodynamic conditions, were assessed
  qualitatively.
- 25 Applicable chloride objectives for the affected environment utilized in this assessment are 26 summarized in Table 8-44. The mass-balance modeling results were used to compare predicted 27 changes in assessment variables (e.g., exceedances of objectives/criteria, amount of water quality 28 degradation relative to chloride) based on averaging periods appropriate for each relevant 29 beneficial use. Results of a second modeling approach utilizing relationships between EC and 30 chloride were used to supplement those results (see Section 8.3.1.3, Plan Area). The assessment of 31 effects relative to designated beneficial uses and associated water quality objectives/criteria was 32 based on changes in long-term average concentrations modeled for all water year types for the 16-33 year (1976–1991) hydrologic period of record and for the drought years only (i.e., 1987–1991). 34 Compliance for some applicable objectives/criteria are based on short-term averaging period 35 concentrations; e.g., daily data for Bay-Delta WQCP objectives for municipal and industrial water 36 supply for specific locations in the Delta (e.g., daily data). The available monitoring data for source 37 water chloride concentrations are not adequate to characterize daily variability, and the channel 38 flows modeled in CALSIM, which provides the hydrologic input to the DSM2 model, are on a monthly 39 time-step. Therefore, the mass-balance approach can only be used for monthly average assessment, 40 and thus for the chloride assessment cannot be used to evaluate exceedances of the 150 mg/L 41 objective, and can only evaluate exceedances of the 250 mg/L objective on a monthly average basis 42 instead of a daily average basis. Consequently, the assessment of potential effects of alternatives 43 relative to the 150 mg/L objective was based only on daily chloride data obtained via the EC to 44 chloride relationships and DSM2 EC output (as described in Section 8.3.1.3). Relative to the 250

mg/L objective, assessment was based on both monthly average concentrations from the mass balance approach and daily average concentrations from the EC to chloride relationship approach.

3 Understanding the uncertainties and limitations in the modeling and assessment approach is 4 important for interpreting the results and effects analysis, including assessment of compliance with 5 water quality objectives. Please refer to Section 8.3.1.1, Models Used and Their Linkages, and Section 8.3.1.3, Plan Area, for a description of these limitations. In light of these limitations, the assessment 6 7 of compliance is conducted in terms of assessing the overall direction and degree to which Delta 8 chloride would be affected relative to a baseline, and discussion of compliance does not imply that 9 the alternative would literally cause Delta chloride to be out of compliance a certain period of time. 10 In other words, the model results are used in a comparative mode, not a predictive mode. The fact 11 that modeling shows potential violations does not mean that under real time operations such violations would actually occur in the real world. 12

13 The U.S. EPA has also published recommended national aquatic life criteria for chloride (Table 8-14 44). This recommended chloride criterion is not used in the assessment of Delta effects for several reasons. Firstly, the U.S. EPA recommended chloride criterion is only applicable to freshwater, and 15 16 its appropriate application in a dynamic estuary such as the Delta is uncertain. Secondly, the 17 national recommended criterion is currently being revised by U.S. EPA. New toxicity studies have 18 resulted in a different understanding of species sensitivities in freshwater, and have revealed a 19 hardness and sulfate dependence (i.e., similar to that of trace metals) that was not taken into 20 consideration in the drafting of the most current criterion. Thirdly, with regard to aquatic life 21 beneficial uses in the Delta, the State has taken the approach of regulating salinity through the 22 establishment of EC objectives. Chloride is a major component of salinity, as measured by EC. Effects 23 on compliance with EC-related aquatic life objectives is addressed for each project alternative 24 relative to model predicted changes in Delta EC. In addition, salinity-based project alternative effects 25 to covered and uncovered fish species, invasive benthic invertebrates, invasive aquatic vegetation. 26 and cyanobacteria (blue-green algae) are addressed in Chapter 11, Fish and Aquatic Resources.

#### 1 Table 8-44. Applicable Federal Criteria, State Objectives, and Other Relevant Effects Thresholds for Chloride (mg/L unless specified)

Location	Bay-Delta V	Vater Quality Control Plan	Region 5 Basin Plan	Region 2 Basin Plan	Drinking Water MCL	U.S. EPA Recommended Criteria
All Receiving Waters Other Than the Delta			250 <sup>a, b</sup> 500 <sup>a, c</sup> 600 <sup>a, d</sup>	142/355 <sup>e</sup> 250 <sup>a, b</sup> 500 <sup>a, c</sup> 600 <sup>a, d</sup>	250 <sup>b</sup> 500 <sup>c</sup> 600 <sup>d</sup>	230/860 <sup>f</sup>
Delta-Specific						
Contra Costa Canal @ Pumping Plant No. 1 or San	Year Type	Objective <sup>g</sup>				
Joaquin River @ Antioch Water Works Intake	W	<150–240 days/calendar year (66%)				
	AN	<150–190 days/calendar year (52%)				
	BN	<150–175 days/calendar year (48%)				
	D	<150–165 days/calendar year (45%)				
	С	<150–155 days/calendar year (42%)				
Contra Costa Canal @ Pumping Plant #1, West Canal @ Mouth of Clifton Court Forebay, Jones Pumping Plant, Barker Slough @ North Bay Aqueduct, and Cache Slough @ the City of Vallejo Intake	250 (Oct.–S	ep.) <sup>h</sup>				
<ul> <li>Notes: Water year types: W = wet; AN = above normal</li> <li><sup>a</sup> State secondary maximum contaminant level (MCL established. Municipal water systems must monito the MCLs by reference, but do not specify an average</li> <li><sup>b</sup> Recommended Contaminant Level for the state secondighter degree of consumer acceptance.</li> <li><sup>c</sup> Upper Contaminant Level for the state secondary M recomplete part for the state secondary M</li> </ul>	l; BN = below ) incorporate r for compliar ging period fo ondary MCL. ( ICL. Constitue	normal; D = dry; C = critical. mg/L = mill d by reference in the Basin Plan. No fixed nce based on a running average of four qu r assessment of compliance. Constituent concentrations lower than th ent concentrations ranging to the upper o	igrams per li l consumer a uarterly valu ne recommer contaminant	ter. cceptance co es. The Regio ided contam level are acc	ontaminant l on 5 Basin P inant level a ceptable if it	evel has been lan incorporates re desirable for a is neither
<ul> <li><sup>d</sup> Short Term Contaminant Level for the state second existing community water systems on a temporary</li> <li><sup>e</sup> Objectives for agricultural water supply identified in compliance</li> </ul>	aters. ary MCL. Con basis pending n Basin Plan a	stituent concentrations ranging to the sh g construction of treatment facilities or d as a "threshold value/limit value"; no ave	ort term con levelopment eraging peric	taminant lev of acceptabl od is defined	vel are accep e new water for assessm	otable only for sources. ent of

<sup>f</sup> U.S. EPA National Recommended Water Quality Criteria specified as Criterion Continuous Concentration (CCC)/Criteria Maximum Concentration (CMC).

<sup>g</sup> Municipal and industrial water supply beneficial use objective, specified as a maximum mean daily value for at least the number of days shown during the calendar year. Must be provided in intervals of not less than two weeks duration (percentage of calendar year shown in parentheses).

<sup>h</sup> Municipal and industrial water supply beneficial use objective, specified as a maximum mean daily value to be applied year-round for all water year types.

- 1 Table 8-45 provides a summary of chloride concentrations in the primary source waters of the Delta
- 2 used for the mass-balance approach, as well as information on the source of the data and summary
- 3 statistics. The long-term average source water concentrations were used for most locations in the
- 4 mass-balance assessment; however, due to the presence of a distinct seasonal pattern in the chloride
- 5 concentrations of the San Francisco Bay source water at the interface with the Delta in relation to
- 6 seasonal Delta outflow pattern, monthly average concentrations were used for this location.

Source Water	Sacramento River	San Joaquin River	San Francisco Bayª	East Side Tributaries	Delta Agriculture Return Waters <sup>b</sup>
Mean (mg/L)	6.38	81.4	3,757-9,414	2.36	136
Minimum (mg/L)	1.00	1.00	8-4,990	0.30	3.0
Maximum (mg/L)	33.0	221	9,710-12,600	8.60	830
75 <sup>th</sup> Percentile (mg/L)	8.00	111	6,375-11,000	3.05	175
99 <sup>th</sup> Percentile (mg/L)	12.3	186	9,643-1,2574	5.79	636
Data Source	DWR, BDAT	DWR, BDAT	BDAT	USGS	DWR
Station(s)	Sac River at Greene's Landing, Sac River at Hood	San Joaquin River at Vernalis	Suisun Bay at Bulls Head near Martinez	Mokelumne River, Cosumnes River	b
Date Range	1980-2009	1980-2009	1980-2007	1952-1994	1987-2001
ND Replaced with RL	No	No	No	No	No
Data Omitted	None	None	None	Single <0.1 value from each data set, 0 values from Cosumnes River	None
No. of Data Points	867	844	26-27	391	1,543

### 7 Table 8-45. Historical Chloride (Dissolved) Concentrations in the Five Delta Source Waters

Notes: BDAT = Bay Delta and Tributaries Project; DWR = California Department of Water Resources; mg/l = milligrams per liter; ND = non-detections; RL = reporting limit; USGS = U.S. Geological Survey.

<sup>a</sup> Values reported as range of monthly values (minimum monthly–maximum monthly). Review of available sample data for the Martinez location suggests that there is a generally seasonal trend in monthly average chloride concentration.

Chloride concentrations used to represent San Francisco Bay water in the mass-balance assessment were determined on a monthly average basis. Refer to Appendix 8G, Table Cl-61, for additional information and tabulation of the calculated monthly average chloride concentrations for the Bay source water.

<sup>b</sup> Values calculated from all agriculture drain data pooled together. All chloride data from agricultural drains contained in the DWR Water Data Library were placed into a single database.

8

9 Seasonal or long-term changes in chloride concentrations at western Delta locations would be 10 associated with changes in the location of the tidal mixing zone and interface of the elevated Bay salt 11 water and freshwater Delta outflow. Changes in the salt water/freshwater interface may result in 12 shifts of the acceptability of a location between freshwater- and salinity-tolerant aquatic fish, 13 aquatic vegetation, and other aquatic organisms. The significance of these potential effects relative 14 to applicable freshwater and estuarine water quality objectives is not assessed in the chloride 15 assessment. Rather, the reader is referred to Chapter 11, Fish and Aquatic Resources, for the detailed 16 assessment of changes in the location of the tidal mixing zone (e.g., as measured by the location of 17 X2) and for its impact(s) to aquatic life beneficial uses.

## 1 Dissolved Oxygen

- 2 DO levels in the reservoirs and rivers upstream of the Delta are primarily affected by water
- 3 temperature, flow velocity, turbulence, amounts of oxygen demanding substances present (e.g.,
- 4 ammonia, organics), and rates of photosynthesis (which is influenced by nutrient levels),
- 5 respiration, and decomposition. Water temperature and salinity affect the maximum DO saturation
- 6 level (i.e., the highest amount of oxygen the water can dissolve). Flow velocity affects the turbulence
- and re-aeration of the water (i.e., the rate at which oxygen from the atmosphere can be dissolved in
  water). High nutrient content can support aquatic plant and algae growth, which in turn generates
- 9 oxygen through photosynthesis and consumes oxygen through respiration and decomposition.
- Effects of the alternatives on temperature in the Delta relative to the No Action alternative were not
   considered in the DO assessment. This is because, as stated in the USFWS (2008b:194) Operations
   Criteria and Plan BiOp:
- 13The [state and federal] water projects have little if any ability to affect water temperatures in the14Estuary (Kimmerer 2004). Estuarine and Delta water temperatures are driven by air temperature.15Water temperatures at Freeport can be cooled up to about 3°C by high Sacramento River flows, but16only by very high river flows that cannot be sustained by the projects. Note also that the cooling17effect of the Sacramento River is not visible in data from the west Delta at Antioch (Kimmerer 2004)18so the area of influence is limited.
- 19Since Delta water temperatures are driven by air temperature, climate change (as included in the No20Action Alternative and all action alternatives) that increases air temperatures relative to existing21conditions would be expected to increase water temperatures in the Delta as well. Effects of climate22change on air and Delta water temperatures are discussed in Appendix 29C, *Climate Change and the*23*Effects of Reservoir Operations on Water Temperatures in the Study Area.* In general, waters of the24Delta would be expected to warm less than 5 degrees F, which translates into a < 0.5 mg/L decrease</td>25in DO.
- The D0 assessments were conducted in a qualitative manner based on anticipated changes in thesefactors.
- Additionally, concerns have been raised that the project may increase flows on the San Joaquin River at Stockton, causing the location of the minimum DO point to shift downstream (see Section 8.1.3.6.
- at Stockton, causing the location of the minimum DO point to shift downstream (see Section 8.1.3.6,
   *Dissolved Oxygen*, for a discussion of the existing DO impairment in the Stockton Deep Water Ship
- 31 Channel). To assess this possibility, flows in San Joaquin River at Stockton were evaluated.

# 32 Electrical Conductivity

- 33 EC and TDS values tend to be highly correlated, because the majority of chemicals that contribute to 34 TDS are charged particles that impart conductance of water. Because EC measurement is easily 35 conducted with a portable meter, as compared to the requirement for physical sample collection and 36 laboratory gravimetric analysis for TDS, the majority of water quality regulatory criteria/objectives 37 are established for EC. Moreover, where regulatory objectives for TDS exist, they co-occur with the 38 equivalent EC value (i.e., there are no independent TDS-only regulatory criteria/objectives or 39 guidance values). EC also is the parameter modeled to represent salinity in DSM2. Therefore, this 40 impact assessment for "salinity" as indicated by EC and TDS is based on EC values only and TDS is 41 not addressed separately.
- 42 Applicable EC objectives for the affected environment utilized in this assessment are summarized in43 Table 8-46.

Location	Bay-Delta Water Qua	lity Control Plan	Region 5 Basin Plan	Region 2 Basin Plan	Drinking Water MCL
All Receiving Waters Other than the Delta			900 <sup>a, b</sup> 1,600 <sup>a, c</sup> 2,200 <sup>a, d</sup>	200–3,000 <sup>e</sup> 900 <sup>f</sup>	900 <sup>a, b</sup> 1,600 <sup>a, c</sup> 2,200 <sup>a, d</sup>
Delta-Specific	<u>Year Type</u>	Objective <sup>g</sup> for Agricultural Beneficial Uses			
Western Delta-	Wet (W)	450 (Apr. 1–Aug. 15)			
Sacramento River at	Above Normal (AN)	450 (Apr. 1–Jun. 30); 630 (Jul. 1–Aug 15)			
Emmaton	Below Normal (BN)	450 (Apr. 1–Jun. 19); 1,140 (Jun. 20–Aug 15)			
	Dry (D)	450 (Apr. 1–Jun. 14); 1,670 (Jun. 15–Aug 15)			
	Critical (C)	2,780 (Apr. 1–Aug. 15)			
Western Delta-	W	450 (Apr. 1–Aug. 15)			
San Joaquin River at	AN	450 (Apr. 1–Aug. 15)			
Jersey Point	BN	450 (Apr. 1–Jun. 19); 740 (Jun. 20–Aug 15)			
	D	450 (Apr. 1–Jun. 14); 1,350 (Jun. 15–Aug 15)			
	С	2,200 (Apr. 1–Aug. 15)			
Interior Delta–	W	450 (Apr. 1–Aug. 15)			
South Fork Mokelumne	AN	450 (Apr. 1–Aug. 15)			
River at Terminous	BN	450 (Apr. 1–Aug. 15)			
	D	450 (Apr. 1–Aug. 15)			
	С	540 (Apr. 1–Aug. 15)			
Interior Delta–	W	450 (Apr. 1–Aug. 15)			
San Joaquin River at San	AN	450 (Apr. 1–Aug. 15)			
Andreas Landing	BN	450 (Apr. 1–Aug. 15)			
	D	450 (Apr. 1–Jun. 24); 580 (Jun. 25–Aug 15)			
	С	870 (Apr. 1–Aug. 15)			

### 1 Table 8-46. Applicable State Objectives and Other Relevant Effects Thresholds for Electrical Conductivity (μmhos/cm[at 25°C] unless specified)

Location	Pau Dolta	Water Quality	Control Dlan		Region 5 Basin	Region 2 Basin	Drinking Water		
Location Couthorn Dolto	Day-Della	for A griaulture	L Domoficial I	l	Flall	Flall	MCL		
Southern Delta		1 A 24	li Beneficial (	Jses			-		
	700 (Apr.	1-Aug. 31)							
	1,000 (Sep	o. 1–Mar. 31) <sup>h</sup>							
Export Area	<u>Objective</u>	for Agricultura	<u>ll Beneficial (</u>	Jses					
	1,000 (Oct. 1–Sep. 30) <sup>i</sup>								
San Joaquin River at and between Prisoners Point and Jersey Point	<u>Objective</u>	<u>for Fish and W</u>	<u>ildlife Benefi</u>	<u>cial Uses</u>					
	440 (Apr. 1–May 31) <sup>j</sup>								
Eastern Suisun Marsh (Sacramento River at Collinsville; Montezuma Slough at National Steel; Montezuma Slough near Beldon's Landing)	<u>Month</u>	Objective <sup>k</sup> for Fish and Wildlife Beneficial Uses							
	Oct	19,000							
	Nov-Dec	15,500							
	Jan	12,500							
	Feb-Mar	8,000							
	Apr– May	11,000							
Western Suisun Marsh (Chadbourne Slough at Sunrise Duck Club, Suisun Slough [300 feet south of Volanti Slough], Cordelia Slough at Ibis Club, Goodyear Slough at Morrow Island Clubhouse, and water supply intakes for water fowl management areas on Van Sickle and Chipps Island)	<u>Month</u>	<u>Objective<sup>1</sup></u>	<u>Month</u>	<u>Objective<sup>m</sup> for Fish and</u> <u>Wildlife Beneficial Uses</u>					
	Oct	19,000	Oct	19,000					
	Nov	16,500	Nov	16,500					
	Dec	15,500	Dec-Mar	15,600					
	Jan	12,500	Apr	14,000					
	Feb-Mar	8,000	May	12,500					
	Apr– May	11,000							

### 1 Notes for Table 8-46

- <sup>a</sup> State secondary maximum contaminant level (MCL). No fixed consumer acceptance contaminant level has been established. Municipal water systems must monitor for compliance based on a running average of four quarterly values. The Region 5 Basin Plan incorporates the MCLs by reference, but do not specify an averaging period for assessment of compliance.
- <sup>b</sup> Recommended Contaminant Level. Constituent concentrations lower than the recommended contaminant level are desirable for a higher degree of consumer acceptance.
- <sup>c</sup> Upper Contaminant Level. Constituent concentrations ranging to the upper contaminant level are acceptable if it is neither reasonable nor feasible to provide more suitable waters.
- <sup>d</sup> Short Term Contaminant Level. Constituent concentrations ranging to the short term contaminant level are acceptable only for existing community water systems on a temporary basis pending construction of treatment facilities or development of acceptable new water sources.
- Objectives for agricultural water supply specified as a "limit" consisting of a range of concentrations and no averaging period is defined for assessment of compliance.
- <sup>f</sup> Objective for municipal supply.
- <sup>g</sup> Agricultural objective is a 14-day running average of mean daily electrical conductivity (EC).
- <sup>h</sup> Agricultural objective is a maximum 30-day running average of mean daily EC. Objectives applicable to all southern Delta channels and specified compliance stations (i.e., San Joaquin River at Airport Way Bridge-Vernalis, San Joaquin River at Brandt Bridge, Old River near Middle River, and Old River at Tracy Road Bridge).
- <sup>i</sup> Agricultural objective is a maximum monthly average of mean daily EC. Compliance stations are West Canal at Mouth of Clifton Court Forebay and Delta-Mendota Canal at Tracy Pumping Plant.
- <sup>j</sup> Fish and wildlife objective is a maximum 14-day running average of mean daily EC.
- <sup>k</sup> Fish and wildlife objectives for Sacramento at Collinsville, Montezuma Slough at National Steel, and Montezuma Slough near Beldon's Landing. Compliance based on maximum monthly average of both daily high tide EC values, or demonstrate that equivalent of better protection will be provided at the location. Applies in all water year types except during deficiency period.
- <sup>1</sup> Fish and wildlife objectives for Chadbourne Slough at Sunrise Duck Club, Suisun Slough (300 feet south of Volanti Slough), Cordelia Slough at Ibis Club, Goodyear Slough at Morrow Island Clubhouse, and water supply intakes for water fowl management areas on Van Sickle and Chipps Island. Compliance based on maximum monthly average of both daily high tide EC values, or demonstrate that equivalent of better protection will be provided at the location. Applies in all water year types except during deficiency period.
- <sup>m</sup> A deficiency period is: (1) the second consecutive dry water year following a critical year; (2) a dry water year following a year in which the Sacramento River Index (described in footnote e) was less than 11.35; or (3) a critical water year following a dry or critical water year. The determination of a deficiency period is made using the prior year's final Water Year Type determination and a forecast of the current year's Water Year Type; and remains in effect until a subsequent water year is other than a Dry or Critical water year as announced on May 31 by the California Department of Water Resources and U.S. Bureau of Reclamation as the final water year determination.

- 1The assessment of effects on EC in the reservoirs and rivers upstream of the Delta was qualitative,2and evaluates changes in EC based on anticipated changes in EC-contributing sources in the
- 3 watersheds under the various project alternatives assessed.
- 4 The assessment of hydrodynamic effects of the project alternatives operations on EC in the Plan
- 5 Area relied on DSM2 output. Because under Alternatives 1A–C, 2A–C, 3, 4, 5, 6A–C, 7, 8, and 9
- 6 implementation CM4 would restore substantial areas of tidal habitat that would increase the
- 7 magnitude of daily tidal water exchange at the restoration areas, and could alter other
- hydrodynamic conditions in adjacent Delta channels, the DSM2 modeling for these alternatives
   included assumptions regarding possible locations of tidal habitat restoration areas, and how
- 10 restoration would affect Delta hydrodynamic conditions and source water flow fractions.
- The effects of other conservation measures (i.e., CM3 and CM5–CM21) under Alternatives 1A–C, 2A–
  C, 3, 4, 5, 6A–C, 7, 8, and 9, and Environmental Commitments under Alternatives 4A, 2D, and 5A,
  which do not substantially affect Delta hydrodynamic conditions, were assessed qualitatively.
- 14 DSM2 directly models Delta EC levels on a 15-minute interval. DSM2 output for EC was post-15 processed to compare results to the Bay-Delta WQCP objectives at the following locations.
- Western Delta: Sacramento River at Emmaton and San Joaquin River at Jersey Point
- Interior Delta: South Fork Mokelumne River at Terminous, San Joaquin River at San Andreas
   Landing, and San Joaquin River at Prisoners Point
- Southern Delta: San Joaquin River at Vernalis, San Joaquin River at Brandt Bridge, Old River near
   Middle River, and Old River at Tracy Road Bridge
- For the assessment of Alternatives 1A–3 and 5–9, the Sacramento River at Emmaton compliance
  location is relocated to Threemile Slough near the Sacramento River. For comparing effects of the
  alternatives on EC in this portion of the Delta, two comparisons were made.
- Changes in EC in the Sacramento River at Emmaton under the alternatives are compared to EC at Emmaton under Existing Conditions and the No Action Alternative.
- Changes in EC in Threemile Slough under the alternatives are compared to EC at Emmaton
   under Existing Conditions and the No Action Alternative.
- Alternative 4 does not include a change in compliance point from Emmaton to Threemile Slough.
  However, modeling was originally performed for Alternative 4 assuming the compliance point did
  shift from Emmaton to Threemile Slough. To understand the impact of maintaining the compliance
  point at Emmaton under Alternative 4, sensitivity analysis model runs were performed. These are
  discussed in the assessment of Alternative 4 to contextualize Alternative 4 results.
- The western and interior Delta EC objectives are expressed as a 14-day running average, and the southern Delta EC objectives are expressed as a 30-day running average. Compliance with these EC objectives was assessed by calculating 14-day and 30-day running averages of the 15-minute DSM2 EC results and tallying the number of days out of compliance with the applicable objective. The Bay-Delta WQCP considers all days in an averaging period out of compliance, if the objective is exceeded on the last day of the averaging period. Because this could overestimate the general change in EC at compliance locations, the number of days the running average EC objective was exceeded was also
- 40 assessed to identify general trends in EC changes under the alternatives assessed.

Some of the EC objectives are dependent on water year type. It must be noted that 3 of the 16 water years in the simulation change in the late long term, as compared to Existing Conditions, as a result of climate change. For each year of the DSM2 simulation for each scenario, the water year type that was used to define the objective was the water year type for the time step of interest. Thus, for the late long-term scenarios, compliance was based on the objective defined according to the late long term water year types, and for Existing Conditions compliance was based on the objective defined according to the Existing Conditions water year types.

8 The effects on EC in SWP/CVP Export Service Areas also relied on DSM2 output. For assessment of 9 alternatives involving conveyance of north Delta water to the Banks and Jones pumping plants, 10 DSM2 results for the south Delta pumping plant locations were blended, or mass-balanced, with 11 modeled north Delta diversions to provide an estimate of the EC of the water conveyed by these 12 pumping plants to the SWP/CVP Export Service Areas south of the Delta. The resulting blended 13 monthly mean EC levels were compared to the Bay-Delta WOCP objectives for the export areas. 14 which are the objectives for protection of the agricultural beneficial uses in the south Delta 15 SWP/CVP Export Service Areas.

Assessment of Suisun Marsh EC was conducted qualitatively, utilizing average EC for the entire
 period modeled (1976–1991) to determine the overall change and degree to which EC could be
 affected by the alternatives. The Suisun Marsh locations utilized in the analysis correspond to the EC
 compliance locations in the Bay-Delta WQCP: Sacramento River at Collinsville, Montezuma Slough at
 National Steel, Montezuma Slough near Beldon's Landing, Chadbourne Slough at Sunrise Duck Club,
 and Suisun Slough 300 feet south of Volanti Slough. These locations represent a geographic range
 from which to assess changes.

23 The assessment of Bay-Delta WQCP EC objectives showed exceedances of these objectives at several 24 locations under Existing Conditions, No Action, and project alternatives. Understanding the 25 uncertainties and limitations in the modeling and assessment approach is important for interpreting 26 the results and effects analysis, including assessment of compliance with water quality objectives. 27 Please refer to Section 8.3.1.1, Models Used and Their Linkages, and Section 8.3.1.3, Plan Area, for a 28 description of these limitations. In light of these limitations, the assessment of compliance is 29 conducted in terms of assessing the overall direction and degree to which Delta EC would be 30 affected relative to a baseline, and discussion of compliance does not imply that the alternative 31 would literally cause Delta EC to be out of compliance a certain period of time. In other words, the 32 model results are used in a comparative mode, not a predictive mode.

33 Furthermore, there are several factors related to the modeling approach that may result in modeling 34 artifacts that show objective exceedance, when in reality no such exceedance would occur. 35 Sensitivity analyses and further other analyses were performed to evaluate whether exceedances 36 were indeed modeling artifacts or were potential project related impacts that may actually occur. 37 The sensitivity analysis modeling runs were limited to the Existing Conditions, No Action 38 Alternative, and Alternative 4 Scenario H3, but the findings from these analyses can generally be 39 extended to other scenarios of Alternative 4 and the other project alternatives. These analyses 40 included modeling runs investigating the impact of: changing the Emmaton electrical conductivity 41 compliance location to Threemile Slough, monthly-daily patterning at the Delta boundary locations, 42 including the Montezuma Slough Salinity Control Gates under the alternatives, removing 65,000 43 acres of Delta restoration (as a means of understanding the contribution to exceedances of 44 restoration vs. CM1), and revising head of Old River Barrier operations during April-May. 45 Additionally, evaluation of individual exceedances at Emmaton was conducted to determine the

- 1 most likely cause of each exceedance. A complete discussion of the sensitivity analysis modeling
- 2 runs performed and the results for EC is included in Appendix 8H, *Electrical Conductivity*,
- 3 Attachment 1.

# 4 Mercury and Methylmercury

5 Mercury is an element of concern for the Delta, its tributaries, Suisun Marsh, and San Francisco Bay 6 because of contamination from historical upstream sources originating from mercury mines in the 7 Coast Ranges (via Putah and Cache creeks to the Yolo Bypass) and gold extraction processes in the 8 Sierra Nevada (via Sacramento, San Joaquin, Cosumnes, and Mokelumne river sources) (Alpers et al. 9 2008; Wiener et al. 2003). Examples of primary mercury sources include mercury ore tailings (e.g., 10 Cache Creek) or elemental mercury from gold field use (e.g., Eastside tributaries). The mercury 11 supplied from historical gold mining processes appears to be the most bioavailable of the two 12 primary sources (Central Valley Regional Water Quality Control Board 2008a). Although 13 atmospheric deposition is a source of mercury, none of the proposed actions affect that source and 14 in the case of the California Central Valley, mining sources completely dominate loading (Central 15 Valley Regional Water Quality Control Board 2011b).

- 16 The bioavailability and toxicity of mercury (from whatever primary source) is greatly enhanced
- through the natural, bacterial conversion of mercury to methylmercury in marshlands or wetlands.
  These stagnant locations with reduced oxygen concentrations promote chemical reduction
- 19 processes that make methylation possible.
- 20 Areas of enhanced bioavailability and toxicity of mercury (created through the mercury methylation 21 process) exist in the Delta, and elevated mercury concentrations in fish tissue produce subsequent exposure and risk to humans and wildlife. Consequently, the beneficial uses (Table 8-1) most 22 23 directly affected by mercury include shellfish harvesting and commercial and sport fishing activities 24 that pose a human health concern, and wildlife habitat and Rare. Threatened, and Endangered 25 species resources that can be exposed to bioaccumulation of mercury. Because of these concerns, 26 mercury was the first TMDL approved for San Francisco Bay in 2007 (San Francisco Bay Water 27 Board 2006), and a methylmercury TMDL was promulgated for the Delta (Central Valley Regional 28 Water Quality Control Board 2011b). The Delta, many direct tributaries to the Delta (i.e., Sacramento 29 River, San Joaquin River, Mokelumne River, Putah Creek, and Calaveras River), and downstream 30 areas (e.g., Suisun Bay and Suisun Marsh) are listed as impaired water bodies on the Clean Water Act 31 Section 303(d) lists for mercury in fish tissue (State Water Resources Control Board 2011).
- This section summarizes the potential impacts from project-related changes to concentrations of
  mercury and methylmercury in water and estimated changes to fish tissue concentrations of
  mercury. A model was developed linking methylmercury concentrations in water to concentrations
  in Largemouth Bass muscle tissue. Bass tissue mercury concentrations were estimated for each
  location and time step based on the co-located waterborne methylmercury concentration estimates
  from DSM2. Details are provided in Appendix 8I, *Mercury*. Refer also to Chapter 25, *Public Health*, for
  discussion of the effects of mercury to human health.
- Applicable mercury objectives for the affected environment for waterborne concentrations are
   summarized in Table 8-47. In evaluating the potential effects of waterborne mercury as measured
   by percentage change in assimilative capacity, only total mercury concentrations are judged against
   the lowest mercury objective of 25 ng/L; all estimates of methylmercury concentrations in water
   already exceed recommended objectives of 0.06 ng/L and, therefore, no assimilative capacity exists
  - Bay Delta Conservation Plan/California WaterFix Final EIR/EIS

- 1 for that compound and no comparable percentage changes in assimilative capacity were used in the
- 2 evaluation of differences among alternatives.

# Table 8-47. Applicable Federal Criteria, State Objectives, and Other Relevant Effects Thresholds for Mercury and Methylmercury in Water

Analyte	CTR <sup>a</sup>	USEPA Recommended Criteria <sup>b</sup>	Delta Methylmercury TMDL <sup>c</sup>	San Francisco Bay Mercury TMDL <sup>d</sup>
Mercury (ng/L)	50	770	-	25
Methylmercury (ng/L)	-	-	0.06	-

Notes: CTR = California Toxics Rule; ng/L = nanograms per liter; TMDL = total maximum daily load.

<sup>a</sup> Criterion for the protection of human health from total recoverable mercury in freshwater (U.S. Environmental Protection Agency 2012b).

<sup>c</sup> The recommended water column TMDL concentration of methylmercury for the protection of fish bioaccumulation (Central Valley Regional Water Quality Control Board 2008a).

<sup>d</sup> The recommended water column 4-day average TMDL concentration for total mercury (U.S. Environmental Protection Agency 2012b).

5

6 Fish tissue concentrations were evaluated in relation to the Delta methylmercury TMDL tissue 7 targets of 0.24 mg mercury/kg wet-weight of largemouth bass fillets (muscle tissue) for fish 8 normalized to a standard 350 mm total length (Central Valley Regional Water Quality Control Board 9 2011b). The normalization is necessary because of the strong dependence of tissue mercury 10 concentrations on fish size and age; all fish tissue mercury results presented in this document are length-normalized. It is assumed that impact evaluations relative to this established locally derived 11 12 toxicity limit will provide an appropriate surrogate for effects of bioaccumulated mercury exposure 13 to humans and wildlife from fish consumption and relative impacts on the fish. Most measured and 14 modeled (current and future) fish tissue concentrations of mercury exceed the TMDL tissue target 15 levels. Formulation of the fish tissue mercury model and comparisons between measured and modeled fish tissue results are provided in Appendix 8I, *Mercury*. The Central Valley Water Board 16 17 TMDL water/tissue translation model as well as a model specifically developed using DSM2 water 18 outputs to predict fish tissue concentrations are compared in Appendix 8I.

Water quality data from the Delta and Suisun Marsh include records of mercury and methylmercury
 waterborne concentrations as total or filtered water fractions. Water quality summary information
 since 1999 is shown in Table 8-48 and Table 8-49. The general pattern of mercury waterborne

loading to the Delta shows the dominance of mercury mining sources via Cache Creek and Yolo

- 23 Bypass (Central Valley Regional Water Quality Control Board 2011c); however, the waterborne
- 24 average concentrations do not reflect the same pattern as loads (Table 8-48). Instead, the Eastside
- tributary streams and San Joaquin River show higher mercury and methylmercury concentrations
- 26 than the Sacramento River inputs.

<sup>&</sup>lt;sup>b</sup> Criterion for the protection of chronic exposure from total mercury to freshwater aquatic life (U.S. Environmental Protection Agency 2012b).

# Table 8-48. Historical Mercury Concentrations in the Five Delta Source Waters for the Period 1999– 2008

	Source Water									
Data Parameters	Sacramento Riverª		San Joaquin River <sup>a</sup>		San Francisco Bayª		East Side Tributaries <sup>a</sup>		Agriculture within the Delta <sup>b</sup>	
Mean (ng/L)	4.1	-	7.6	0.8	7.8	-	8.6	1.4	6.5	-
Minimum (ng/L)	1.2	_	3.1	0.3		_	0.3	1.4	-	_
Maximum (ng/L)	30.6	_	21.7	3.0		_	26.2	1.4	-	_
75 <sup>th</sup> Percentile (ng/L)	5.5	_	8.6	1.2		_	7.5	1.4	-	_
99 <sup>th</sup> Percentile (ng/L)	24.2	_	17.4	2.8		_	25.2	1.4	-	_
Data Source	CVRWQCB 2008ª	-	BDAT 2010; CVRWQCB 2008ª	BDAT 2010; USGS 2010	SFEI 2010	-	CVRWQCB 2008 <sup>a</sup>	USGS 2010	CVRWQCB 2008 <sup>a</sup>	-
Station(s)	Sacramento River at Freeport		San Joaquin River at Vernalis		Martinez		Mokelumne and Calaveras Rivers <sup>b,c</sup>	Cosumnes River <sup>d</sup>	Mid-Delta locations, median	
Date Range	1999-2002	-	2000-2004	2000- 2002	2007	-	2000– 2001; 2003–2004	2002	2008	
ND Replaced with RL	Not applicable		Not applicable		-		Not applicable		Not applica	ble
Data Omitted	None		None		-		None		None	
No. of Data Points	45	_	49	19	-	-	25	1	-	_

Sources: Bay Delta and Tributaries Project (BDAT) 2010; Central Valley Regional Water Control Board (CVRWQCB) 2008a; San Francisco Estuary Institute (SFEI) 2010; U.S. Geological Survey (USGS) 2010.

Notes: Means are geometric means. ND = non-detection; ng/L = nanograms per liter; RL = reporting limit.

<sup>a</sup> The total recoverable concentration of the analyte is presented in first cell and the dissolved concentration of the analyte is presented in the second cell.

- <sup>b</sup> Mokelumne River at Interstate 5.
- <sup>c</sup> Calaveras River at rail road upstream of West Lane.
- <sup>d</sup> Cosumnes River at Michigan Bar.
#### 1 Table 8-49. Historical Methylmercury Concentrations in the Five Delta Source Waters for the Period 2 2000–2008

Course Water	Sacramento	Can Loo quin Divora	San Francisco	Fact Side Tril	autaviaa	Agriculture within the
Source water			Day	East Side Thi		
Mean (ng/L)	0.10 0.03	0.15 0.03	0.032 -	0.22	0.08	0.25
Minimum (ng/L)	0.05 0.03	0.09 0.01	-	0.02	0.02	
Maximum (ng/L)	0.24 0.03	0.26 0.08	_	0.32	0.41	
75 <sup>th</sup> Percentile (ng/L)	0.12 0.03	0.18 0.06	-	0.20	0.15	
99 <sup>th</sup> Percentile (ng/L)	0.23 0.03	0.26 0.08	-	0.31	0.39	
Data Source	CVRWQCB 2008a	BDAT         BDAT           2010;         2010;           CVRWQCB         CVRWQCI           2008a         2008a;           USGS         2010	SFEI – 2010	CVRWQCB 2008a	CVRWQCB 2008a; USGS 2010	CVRWQC – B 2008a
Station(s)	Sacramento River at Freeport	San Joaquin River at Vernalis	Martinez	Mokelumne and Calaveras Rivers	Mokelumne and Cosumnes Rivers	Mid-Delta locations, median
Date Range	2000– 2000 2003	2000- 2000- 2001; 2002 2003-2004	2007 –	2000–2001; 2003–2004	2000; 2002	2008 –
ND Replaced with RL	Not applicable	Not Yes applicable	-	Yes	Yes	Not applicable
Data Omitted	None	None	-	None		None
No. of Data Points	36 1	49 25		27	9	

Sources: Bay Delta and Tributaries Project (BDAT) 2010; Central Valley Regional Water Control Board (CVRWQCB) 2008a; San Francisco Estuary Institute (SFEI) 2010; U.S. Geological Survey (USGS) 2010.

Notes: Means are geometric means. ND = non-detection; ng/L = nanograms per liter RL = reporting limit.

<sup>a</sup> The total recoverable concentration of the analyte is presented in first cell and the dissolved concentration of the analyte is presented in the second column.

3

#### 4 Nitrate

5 Applicable nitrate objectives for the affected environment utilized in this assessment are 6 summarized in Table 8-50. The 5 mg/L-N threshold is for irrigation water as recommended by 7 Ayers and Westcot (1994), who recommend a value of 5 mg/L nitrate-N for sensitive crops (e.g., 8 sugar beets, grapes, apricot, citrus, avocado, grains). The concern for these crops is that too much 9 nitrate may cause greater growth than desired, diluting sugars and flavors and thus lowering the 10 value of the crop. However, at levels below 5 mg/L-N, it is assumed that nitrate is beneficial for these 11 crops, and thus increases below the 5 mg/L-N threshold are generally not of concern for agriculture. 12 This 5 mg/L-N Ayers and Westcot (1994) threshold has not been identified as a recommended 13 criterion by U.S. EPA, nor has it been adopted by the state as a water quality objective.

## Table 8-50. Applicable Federal Criteria, State Objectives, and other Relevant Effects Thresholds for Nitrate (mg N/L)

	Region 5 Basin Plan	Region 2 Basin Planª	California Toxics Rule	Drinking Water MCL	USEPA Recommended Criteria	Other Relevant Thresholds <sup>ь</sup>	
Nitrate-N	-	30	-	10	10 <sup>c</sup>	5	
		100					
Notes: MCL = maximum contaminant level; mg/L = milligrams per liter; USEPA = U.S. Environmental Protection Agency.							
<sup>a</sup> San Francis nitrate-N cr	<ul> <li><sup>a</sup> San Francisco Bay Water Board (2007). 30 mg/L nitrate-N criterion for irrigation water; 100 mg/L nitrate-N criterion for livestock watering.</li> </ul>						
<sup>b</sup> Ayers and V	Westcot (1994).	Recommended	goals for sen	sitive crops.			
<sup>c</sup> For the con	sumption of wa	ter and organis	ms.	-			

Table 8-51 characterizes nitrate concentrations in source waters to the Delta. Data indicate that the
San Joaquin River and agriculture within the Delta contain the highest nitrate concentrations, while
concentrations in the Sacramento River, San Francisco Bay, and East Side Tributaries are
considerably lower. Both the Sacramento and San Joaquin Rivers exhibit seasonal patterns in nitrate
concentration.

9 Nitrate does not behave conservatively in the environment. It can be created via conversion from 10 ammonia to nitrate and can be taken up and metabolized by organisms and sediments. However, 11 because nitrate concentrations vary considerably between the source waters to the Delta, 12 conservative modeling via DSM2 and the mass-balance approach described in Section 8.3.1.3, Plan 13 Area, was employed to provide a characterization of changes in nitrate concentration anticipated as 14 a result of changes in source water fractions throughout the Delta alone (using mean concentrations 15 from Table 8-51). Addition and loss mechanisms are considered qualitatively in the context of the 16 quantitative mixing results to characterize changes in nitrate concentrations under the alternatives 17 assessed.

18 As discussed in Section 8.1.3.10, Nitrate/Nitrite and Phosphorus, a host of biological and physical 19 factors affect algal species composition and abundance in the Delta. For algal species in general, and 20 Microcystis in particular, the research describing the link between nutrient concentrations/ratios 21 and toxic algal blooms is not conclusive about the type of effect small changes in nutrient levels or 22 nutrient ratios would have on such algal blooms (see also Section 8.1.3.18, *Microcystis*). Our ability 23 to model changes in nutrient ratios attributable to the project is limited by a lack of availability of a 24 suitable model. Changes in nitrate levels that can be estimated using conservative mixing (i.e., no 25 uptake, loss or transformation) models are small enough that predictions of what these changes 26 would mean to the makeup of algal communities or to changes in the N:P ratio would be speculative. 27 Further, since the Delta is thought to be light limited and nutrients are in excess relative to algal 28 growth requirements, these types of changes would not be expected to measurably change the 29 quantity or composition of algae in the Delta. While temperature can affect the rates of creation and 30 loss of nitrate in the affected environment, as discussed above for DO, temperature is not expected 31 to change substantially under the project alternatives, relative to the No Action Alternative. 32 Temperature increases due to climate change, relative to Existing Conditions, are expected to be < 33  $5^{\circ}$ F, which is not considered a great enough change to substantially affect nitrate levels.

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3

Source Water	Sacramento Riverª	San Joaquin Riverª	San Francisco Bay	East Side Tributaries	Agriculture within the Delta <sup>a, b</sup>
Mean (mg/L as N)	0.068-0.209	0.791-1.839	0.07	0.17	0.059-3.833
Minimum (mg/L as N)	0.023-0.113	0.068-1.175	0.026	0.010	0.002-0.339
Maximum (mg/L as N)	0.136-0.553	2.123-3.614	0.12	1.70	0.135-54.644
75 <sup>th</sup> Percentile (mg/L as N)	0.09-0.248	1.017-2.169	0.09	0.16	0.068-4.516
99 <sup>th</sup> Percentile (mg/L as N)	0.122-0.545	1.992-3.479	0.12	0.99	0.133-34.182
Data Source	DWR	DWR	SFEI	USGS	DWR
Station(s)	Sac River at Greene's Landing, Sac River at Hood	San Joaquin River at Vernalis	BD40 (Just west of Carquinez Straight)	Mokelumne River, Cosumnes River	See footnote <sup>b</sup>
Date Range	1997-2008	1990-2009	1993-2001	1961-1993	1990-2001
ND Replaced with RL	No	No	No	No	Yes
Data Omitted	Data prior to 1992 (EPA Method 353.2; poor detection limit)	Two values > 9 mg/L as N	None	Values reported as "0"	None
No. of Data Points	25-33	29-35	25	45	5-81

#### 1 Table 8-51. Nitrate Concentrations in the Source Waters to the Delta

Notes: DWR = California Department of Water Resources; mg/L = milligrams per liter; ND = non-detection; RL = reporting limit; SFEI = San Francisco Estuary Institute; USGS = U.S. Geological Survey.

<sup>a</sup> Values reported as range of monthly values (minimum monthly-maximum monthly). Trends in monthly average nitrate at these locations suggested a seasonality to concentration. Due to the appearance of seasonality in monthly average concentration at these locations, average monthly concentration was used. Tables of these parameters by month are show in Appendix 8J, *Nitrate*.

<sup>b</sup> Values calculated from all agriculture drain data pooled together. All nitrate data from agricultural drains contained in the DWR Water Data Library were placed into a single database. Due to the uneven distribution of agricultural drains in the Delta, geographical trends in agricultural drain water quality were evaluated by categorizing the data based on their associated location in the Delta. Categories included western, southern, northern, eastern, and central Delta, following the geographical delineations of the State Water Resources Control Board. With data pooled and categorized by region, average concentration by region were compared. Average nitrate did not vary greatly between regions. Due to the apparent low regional variability, values were obtained by pooling all data together and obtaining summary statistics from this pooled database.

#### 2

#### 3 Organic Carbon

4 While existing goals and action threshold for organic carbon as a DBP precursor are expressed as

5 TOC, it is the dissolved fraction, expressed as DOC, which is the focus of the organic carbon

6 assessment. As previously stated, 85–90% of Delta TOC is in the DOC or "dissolved" form. Further,

7 while the relative potency of organic carbon as a DBP precursor can vary considerably across

8 samples (CALFED Bay-Delta Program 2008a:5), in the Delta it is generally believed that the

- 9 dissolved fraction (i.e., DOC) most frequently influences DBP formation potential (CALFED Bay-Delta
- 10 Program 2007b:5–22). Even within the DOC fraction, DBP formation can vary considerably,
- 11 indicating that the nature of the organic matter that comprises DOC in a sample is important.
- Nevertheless, DOC is considered a more accurate surrogate for DBP formation relative to TOC orPOC.

Given the strong link between THM and HAA formation potential and organic carbon, THM and HAA
 formation potential will not be assessed separately, but rather the assessment of organic carbon
 addresses concerns regarding THM and HAA formation potential.

4 Table 8-52 provides a summary of DOC concentrations for the Sacramento and San Joaquin Rivers as 5 utilized for DSM2 boundary conditions. As discussed in Section 8.3.1.1, Models Used and their 6 Linkages, DSM2 was utilized directly to model and predict DOC at 11 locations across the Delta, and 7 the degree DOC changed under the various project alternatives. Because DOC is a precursor to the 8 formation of DBPs which represent a long-term risk to human health, and because the existing 9 source water quality goal is based on a running annual average, the quantitative assessment focuses 10 on the degree to which an alternative may result in change in long-term average DOC concentrations at select locations upstream of the Delta, within the Delta, and in the SWP/CVP Export Service Areas. 11 12 For municipal intakes located in the Delta interior, assessment locations at Contra Costa Pumping 13 Plant No.1 and Rock Slough are taken as representative of Contra Costa's intakes at Rock Slough, Old 14 River and Victoria Canal, and the assessment location at Buckley Cove is taken as representative of 15 the City of Stockton's intake on the San Joaquin River. Municipal intakes at Mallard Slough, City of Antioch, and the North Bay Aqueduct are represented by their respective assessment locations. For 16 17 the purposes of this assessment, effects within the SWP/CVP Export Service Areas are assessed 18 based on DOC concentrations at the primary SWP and CVP Delta export locations (i.e., Banks and Jones pumping plants). DOC in the Delta is generally considered to act conservatively; thus, the 19 20 mass-balance modeling approach employed. Moreover, the POC fraction would be largely removed 21 through conventional drinking water treatment (State Water Project Contractors Authority 2007:3-22 19).

23Table 8-52. Monthly Average Dissolved Organic Carbon Utilized in DSM2 Modeling for Sacramento24and San Joaquin River Source Waters (mg/L)

	-									-		-	•
	Oct	Nov	Dec	Jan	Feb	Mar	Apr	May	Jun	Jul	Aug	Sep	
Sacramento at Hood	1.8	2.3	2.9	3.0	2.9	2.7	2.4	2.0	1.8	1.8	1.8	1.8	
San Joaquin at Vernalis	3.4	3.5	3.6	4.7	4.8	4.7	3.9	3.4	3.4	3.4	3.4	3.4	

25

26 In establishing its source water goal for organic carbon, CALFED assumed more stringent DBP 27 criteria for treated drinking water than are currently in place. Source water with TOC between 4 and 28 7 mg/L is believed sufficient to meet currently established drinking water criteria for DPBs, 29 depending on the amount of Giardia inactivation required (California Urban Water Agencies 1998, 30 ES2). In light of these source water goals and EPA's TOC removal action thresholds, the assessment 31 of alternatives evaluates how each alternative would affect the frequency with which predicted 32 future DOC concentrations would exceed 2, 3, and 4 mg/L on a long-term average basis at the 33 assessment locations. Because, in many cases, the existing condition is one already exceeding 2 and 34 3 mg/L, the frequency with which DOC exceeds 4 mg/L becomes a key focus of the assessment, as 35 well as the change in long-term average DOC concentration.

36 An important Delta assessment location is DWR's North Bay Aqueduct intake at Barker Slough.

37 While source-water fingerprinting identifies the Sacramento River as comprising the majority of

38 flow at the Barker Slough location, the quality of water is substantially influenced by local sources in

39 the Barker Slough catchment. These local sources contribute a significant organic carbon load to the

- 1 Barker Slough location, where average TOC between 2001 and 2005 was 5.8 mg/L and as high as 20
- 2 mg/L in winter months (State Water Project Contractors Authority 2007: 3-19, 3-26). The DSM2
- 3 model does not account for these local sources and, therefore, concentrations presented in this
- 4 assessment generally underestimate baseline DOC conditions. Nevertheless, operations and
- 5 maintenance activities will not substantially affect these local sources to Barker Slough and thus
- their contribution to annual average DOC would continue to occur regardless of project alternative
   implementation. The modeling presented in this assessment for the Barker Slough location accounts
- 8 for expected changes in DOC relative to changes in Delta hydrodynamics, excluding local watershed
- 9 sources to Barker Slough.

#### 10 Pathogens

The assessments of pathogens were conducted in a qualitative manner with consideration to
 sources of pathogens and factors that contribute to elevated levels in surface waters, including flow
 rate and distance from pathogen sources.

### 14 **Pesticides**

Assessing pesticide-related effects is substantially challenged by: 1) limited available monitoring
data in the Delta and other water bodies of the affected environment, and 2) a continually changing
pesticide use market. Due to a number of factors, including historic pesticide use patterns and
analytical capabilities, there is more data available for certain classes of pesticides, such as OP
insecticides, than that for other classes of pesticides, including herbicides, fungicides, and
insecticides such as pyrethroids and carbamates.

21 Likely the single most recent and comprehensive compilation of pesticide data for the Delta and 22 upstream water bodies (within 30 miles of the Delta) was compiled by Johnson et al. (2010). The result of this compilation and review was the conclusion that there were few chemicals for which 23 24 data were of sufficient number and quality to allow a definitive conclusion regarding contaminants 25 and toxicological issues in the Delta such as the POD. The stated exception was that of the OP 26 insecticides chlorpyrifos and diazinon, where frequent toxicity to bioassay indicator organisms has 27 been associated with measurable concentrations of chlorpyrifos and diazinon (Kuivila and Foe 28 1995; Werner et al. 2000). In fact, in the comprehensive review of Johnson et al. (2010), only the 29 analysis of diazinon, chlorpyrifos, several pyrethroid insecticides and the herbicide diuron were 30 carried forward, primarily due to data quantity and quality limitation. In this compilation, 31 cumulative frequency distributions were prepared, suggesting that less than 10% of all samples for 32 chlorpyrifos, diazinon, and diuron would be expected to exceed benchmark toxicity thresholds. Data 33 for the pyrethroid insecticides were too limited, primarily due to data quality issues (i.e., 34 insufficiently low detection limits). However, pyrethroid-related research and regulatory interest 35 has intensified with the fairly recent observation of substantial pyrethroid-associated toxicity in 36 sediments and the water column of numerous urban streams, agricultural drainage canals, and 37 municipal wastewater effluent (Weston and Lydy 2010). These pyrethroid observations are largely 38 believed to be related to their recent increased use as a suitable substitute for diazinon and 39 chlorpyrifos.

40 Perhaps more challenging than a limited monitoring effort is the dynamic state of the pesticide

- 41 market. Regulatory and pest resistance pressures have left the pesticide market, namely the
- 42 insecticide market, in a state of flux. Pesticide use varies from year to year depending on numerous
- 43 external factors such as climate and associated pest outbreaks, cropping patterns, and economic

trends in housing construction and urban development. Layered upon this year-to-year variation is an overall trend of decreased OP insecticides use and increased pyrethroid use, primarily due to the early regulatory phase-out of many OP insecticide uses initiated in early 2000. The market has yet to balance and reach equilibrium, and what limited and relatively short-term monitoring data that is available ultimately only represents a snapshot of a trend in the gradual replacement of many OP uses with that of pyrethroids. Until markets stabilize, trends will inevitably continue to develop.

7 For rivers, a number of factors are necessary for pesticide-related impacts on beneficial uses to be a 8 possibility. Although a number of relevant beneficial uses exist, for the majority of pesticides aquatic 9 life beneficial uses are the greatest concern. For concentrations of pesticides in surface water to 10 reach thresholds of aquatic life concern, a number of controlling factors are typically at play. First 11 and foremost, pesticides must be used, and used in a location with hydrologic connectivity to surface 12 water, and used in amounts that are not easily diluted in the environment. Secondly, the pesticide 13 must be transportable. The ultimate transportability of a pesticide is largely determined by its 14 individual chemistry, where its chemistry determines important properties such as water solubility, 15 vaporization, and soil sorption. Factors unrelated to the pesticide are also important, such as 16 substrate erosivity, precipitation or irrigation amounts, and time elapsed from application to runoff. 17 Thirdly, the pesticide must be stable in the environment, such that residues of the applied pesticide 18 are present during runoff events. And finally, if transported to surface waters, sufficient amounts of 19 pesticide must be present that once diluted by surface water flows, the resulting concentration is of 20 a magnitude capable of eliciting a measurable effect in aquatic life. All of these factors contribute in 21 the end to the potential for adverse beneficial use effects, but of the many factors involved, 22 CVP/SWP operations only affect river flows and, thus available dilution. In an estuary environment, 23 where substantial dilution capacity typically occurs, duration of aquatic life exposure in addition to 24 pesticide concentration is important. While the capacity of the Delta to dilute pesticide inputs is 25 largely unaffected by CVP/SWP operations, the duration of exposure, or residence time, can be 26 affected by operations. Therefore, in the Delta, changes in source water fractions represent long-27 term changes in exposure potential.

28 Similar to the assessment of Johnson et al. (2010), there is insufficient data to perform an

29 assessment of project alternatives' effects on all pesticides. Within available data, however, there is 30 sufficient evidence that the OP insecticides diazinon and chlorpyrifos, and the herbicide diuron may 31 be found in the affected environment at concentrations frequently toxic to aquatic life, and to such a 32 degree that changes in CVP/SWP operations could possibly have an effect. Furthermore, although 33 pyrethroid insecticides have not been demonstrated to have the same magnitude of concern 34 throughout the affected environment, trends in OP replacement, increased pyrethroid use, and 35 increased pyrethroid incidence in urban streams and agricultural drains suggest that pyrethroids 36 may become a broader concern in the future. Therefore, the pesticide assessment focuses on 37 potential effects of CVP/SWP operations into the future, under the various considered alternatives, 38 on diazinon, chlorpyrifos, pyrethroids, and diuron, and the possibility that the frequency or 39 magnitude of existing pesticide-related risk to beneficial uses might change.

40 The pesticide assessment utilizes recent research and monitoring related to OP, diuron and 41 pyrethroid incidence in ambient waters to qualitatively assess the effects of the alternatives on 42 those pesticides and their possible related aquatic harm. Effects of alternatives on pesticides are 43 primarily incidental and indirect, as existing and future sources of pesticide loading are largely 44 unrelated. Further, effects on pesticides would be related to the change in river flow rates and Delta 45 source water volumes. Because these changes would not directly affect pesticide source loading, but 46 could affect in-stream pesticide concentrations through dilution as well as in-water pesticide

- 1 dispersion and geographic distribution, changes in CVP/SWP operations could alter the long-term
- 2 risk of pesticide-related effects on aquatic life beneficial uses. This change in risk can be qualitatively
- 3 assessed through change in river flows and associated dilution, as well as change in source water
- 4 fraction and associated opportunity for exposure. Pesticide effect assessments based on dilution
- 5 flows and source water fraction is heavily burdened by assumptions regarding pesticide use into the
- future. As well, pesticide effects assessments based on changes in potential risk are heavily
  burdened by presumptions of real hazard relative to actual in-stream concentrations and actual
- 8 effect thresholds which cannot be determined. It is assumed that sources of pesticides to water
- 9 bodies would be similar for all alternatives.
- 10 In addition to the present-use pesticides described above, "legacy" pesticides, which have been 11 banned for decades and include numerous organochlorine insecticides including DDT, can still be found in terrestrial soils and riverine sediments throughout the Central Valley. These were assessed 12 13 based on the understanding that residues of these pesticides enter rivers primarily through surface 14 runoff and erosion of terrestrial soils during storm events, and through resuspension of riverine 15 bottom sediments, the combination of which to this day may contribute to excursions above water 16 quality objectives (Central Valley Regional Water Quality Control Board 2010c). These low level 17 sources are widespread and dispersed throughout the Central Valley.

### 18 Phosphorus

19 An analysis of nutrient loads to the Delta found that phosphorus concentrations showed little inter-20 seasonal variability between the Sacramento and San Joaquin Rivers (Tetra Tech 2006a). Data 21 gathered for this assessment confirm this finding, and also show that little variability exists between 22 these two rivers and between San Francisco Bay water at Martinez. Current estimates for in-Delta 23 contribution of nutrients from agriculture on the Delta islands are small compared to tributary 24 sources (Tetra Tech 2006a). Table 8-53 summarizes dissolved ortho-phosphate data for source 25 waters to the Delta, and Figure 8-56 shows the seasonal variation in dissolved ortho-phosphate 26 concentrations among the three major source waters. During April through December, ortho-27 phosphate concentrations from the three major source waters are very similar. During January 28 through March, concentrations in the San Joaquin River at Vernalis are noticeably greater than from 29 the Sacramento River at Hood/Greene's Landing or San Francisco Bay at Martinez. Phosphorus 30 levels in the Sacramento River are not expected to increase due to treatment upgrades at SRWTP 31 (which is an action completely separate from the project alternatives). This is because SRWTP will 32 implement treatment upgrades that will keep phosphorus levels in the plant's discharge at or below 33 current levels. Therefore, phosphorus levels in the Sacramento River inflows to the Delta under the 34 No Action Alternative (early long-term [ELT] and late long-term [LLT]) and action alternatives 35 would not be affected by this action relative to Existing Conditions.

Sacramento River	San Joaquin River	San Francisco Bay	East Side Tributaries
0.068	0.106	0.092	0.018
0.010	0.010	0.030	0.010
0.24	0.45	0.18	0.090
0.090	0.130	0.11	0.020
0.18	0.28	0.17	0.06
DWR, BDAT	DWR, BDAT	BDAT	USGS
Sac River at Greene's Landing (BDAT only), Sac River at Hood	San Joaquin River at Vernalis	Suisun Bay at Bulls Head near Martinez	Mokelumne River
1975-2009	1975-2009	1975-2006	1977-1994
No	No	No	Yes
None	None	None	Single value reported as "0"
523	502	203	100
	Sacramento River 0.068 0.010 0.24 0.090 0.18 DWR, BDAT Sac River at Greene's Landing (BDAT only), Sac River at Hood 1975–2009 No None	Sacramento RiverSan Joaquin River0.0680.1060.0100.0100.240.450.0900.1300.180.28DWR, BDATDWR, BDATSac River at Greene's Landing (BDAT only), Sac River at HoodSan Joaquin River at Vernalis1975-20091975-2009NoNoneS23502	Sacramento RiverSan Joaquin RiverSan Francisco Bay0.0680.1060.0920.0100.0100.0300.240.450.180.0900.1300.110.180.280.17DWR, BDATDWR, BDATBDATSac River at (BDAT only), Sac River at HoodSan Joaquin River at VernalisSuisun Bay at Bulls Head near Martinez1975-20091975-20091975-2006NoNoneNoneNone

#### Table 8-53. Summary of Dissolved Ortho-Phosphate Concentrations (mg/L-P) in Delta Source Waters

Notes: BDAT = Bay Delta and Tributaries Project; DWR = California Department of Water Resources; mg/L = milligrams per liter; ND = non-detection; RL = reporting limit; USGS = U.S. Geological Survey.

3

1

2

4 Phosphorus does not behave conservatively in the environment, e.g., it can be taken up and 5 metabolized by organisms or lost to or supplied by sediment. While at times phosphorus in the Delta 6 and its source waters can be bound primarily in suspended sediment, there is limited ability to 7 predict changes in total phosphorus concentrations because there are no sediment transport models 8 for the Delta. Because phosphorus concentrations do not vary considerably between the major 9 source waters (as discussed above), phosphorus was assessed qualitatively. The primary way in 10 which the project alternatives could affect phosphorus levels is by increasing the fraction of San Joaquin River water at point in the Plan Area during January through March. Thus, source water 11 12 fractions for the San Joaquin River were analyzed for that period to determine if the changes would 13 be expected to substantially affect phosphorus concentrations. As unpredictable as they may be, 14 levels of total phosphorus could be directly influenced by changes in suspended sediment-bound 15 phosphorus. Therefore, changes in phosphorus levels were qualitatively assessed on the basis of 16 changes in TSS and turbidity levels.

As discussed in Section 8.1.3.10, *Nitrate/Nitrite and Phosphorus,* a host of biological and physical factors affect algal species composition and abundance in the Delta. For algal species in general, and *Microcystis* in particular, the research describing the link between nutrient concentrations/ratios and toxic algal blooms is not conclusive about the type of effect small changes in nutrient levels or nutrient ratios would have on such algal blooms (see also Section 8.1.3.18, *Microcystis*). Our ability to model changes in nutrient ratios attributable to the project is limited by a lack of availability of a suitable model. Changes in phosphorus levels that can be estimated using conservative mixing

- 1 models are small enough that predictions of what these changes would mean to the makeup of algal
- 2 communities or to changes in the N:P ratio would be speculative. Further, since the Delta is thought
- 3 to be light limited and nutrients are in excess relative to algal growth requirements, these types of
- 4 changes would not be expected to measurably change the quantity or composition of algae in the
- 5 Delta.

#### 6 Selenium

- 7 Potential impacts may occur from project-related changes to concentrations of selenium in water as
- 8 well as changes to concentrations in fish tissues (whole-body and fillets) and bird eggs.
- 9 Bioaccumulation models were developed linking selenium concentrations in water to
- 10 concentrations in fish tissue and bird eggs, which were estimated for each assessment location and
- 11 alternative based on the modeled selenium concentration estimates for water from DSM2 (as
- 12 described in Appendix 8M, Selenium), and from water to whole-body sturgeon in the western Delta
- 13 (as described in Appendix 8M). Because of differences in bioaccumulation among water-year types,
- 14 one model was used for all water years and a modified model was developed for drought years
- 15 (when bioaccumulation was higher for fish). Detailed results are presented in Appendix 8M.
- 16 Applicable selenium objectives for water in the affected environment are summarized in Table 8-54, and selected benchmarks for assessment of selenium in whole-body fish, bird eggs, and fish fillets
- 17
- 18 are presented in Table 8-55.

#### 19 Table 8-54. Applicable Federal Criteria, State Standards/Objectives, and Other Relevant Effects 20 **Thresholds for Selenium**

	Region 5 Basin Planª	Region 2 Basin Plan <sup>b</sup>	California Toxics Rule <sup>c</sup>	Drinking Water MCL <sup>d</sup>	USEPA Recommended Criteria <sup>e</sup>	Other Relevant Thresholds <sup>f</sup>
Selenium micrograms per liter (μg/L)	5/12	5/20	5/20	50	5/variable 1.3	2

<sup>a</sup> Objectives apply to the lower San Joaquin River from the mouth of the Merced River to Vernalis as 5 µg/L (4-day average) and 12 µg/L (maximum concentration) total selenium concentration (Central Valley Regional Water Quality Control Board 2009a).

<sup>b</sup> Selenium criteria were promulgated as total recoverable concentrations for all San Francisco Bay/Delta waters in the National Toxics Rule (NTR) (U.S. Environmental Protection Agency 1992; San Francisco Bay Water Board 2007).

- <sup>c</sup> Standard is Criterion Continuous Concentration as 5 μg/L total recoverable selenium; California Toxics Rule deferred to the NTR for San Francisco Bay/Delta waters and San Joaquin River (U.S. Environmental Protection Agency 2000).
- <sup>d</sup> Maximum Contaminant Level. In addition, the California Office of Environmental Health Hazard Assessment (California Office of Environmental Health Hazard Assessment 2010) has recommended a Public Health Goal of 30 µg/L.
- e Adopted Criteria for protection of freshwater aquatic life are 5 μg/L (continuous concentration, 4-day average) total recoverable selenium and they vary for the Criterion Maximum Concentration (CMC; 24-hour average) (U.S. Environmental Protection Agency 2012b). The CMC = 1/[(f1/CMC1) + (f2/CMC2)] where f1 and f2 are the fractions of total selenium that are treated as selenite and selenate, respectively. Draft Criterion for water concentrations in lentic systems 1.3 µg/L (U.S. Environmental Protection Agency 2014).
- <sup>f</sup> Concentration as total recoverable selenium identified as a Level of Concern for the Grassland Bypass Project (Beckon et al. 2008).

# Table 8-55. Selected Benchmarks for Assessment of Selenium in Whole-body Fish, Bird Eggs, and Fish Fillets

	Whole	e-Body Fish <sup>a</sup>	В	ird Eggs <sup>a</sup>	
	Low <sup>c</sup>	High <sup>d</sup>	Low <sup>e</sup>	High <sup>f</sup>	Fish Fillets <sup>b</sup>
Selenium	4	8.1	6	10	2.5
Milligrams per Mil	er kilogram (mg	/kg), dry-weigh	ıt basis.		
b mg/kg, wet-v Assessment 2	weight basis; Ao 2008)	lvisory Tissue I	Level (Californ	ia Office of Env	vironmental Health Hazard
Level of Cone benchmark v	cern for whole- vas 5 mg/kg, dr	body fish (lowe y weight (Pres	r end of range) ser and Luoma	) (Beckon et al 2013).	l. 2008). For sturgeon the low
<sup>1</sup> Toxicity Leve benchmark v	el for whole-boo vas 8 mg/kg, dr	dy fish (U.S. Env y weight (Pres	vironmental Pr ser and Luoma	otection Agen 2013).	cy 2014). For sturgeon the high
Level of Cond	cern for bird eg	gs (lower end o	f range) (Beck	on et al. 2008]	).
f Toxicity Leve	el for bird eggs	(Beckon et al. 2	008).		
The State W several oth Board 2011 Joaquin Riv Valley Regi source wat	Vater Board lis er constituents L). The Central er (downstrea onal Water Qua ers to the Delta	ts the western s under Clean V Valley Water F m of the Merce ality Control B a are shown in	Delta as havir Vater Act Sect Board complet ed River) in 20 oard 2001, 20 Table 8-56. D	ng impaired w ion 303(d) (S ed a TMDL fo 001, and USEF 09d). Historio SM2 modeling	vater quality for selenium and State Water Resources Control or selenium in the lower San PA approved this in 2002 (Centra cal selenium concentrations in g for other constituents
considered selenium, tl below Knig	five sources of he Sacramento hts Landing, u	f water to the I River mean co ostream of the	Delta, as descr oncentration u Yolo Bypass)	ibed in Sectio pstream of th was somewh	n 8.3.1.3, <i>Plan Area</i> . However, for ne American River (as measured at higher than that at Freeport
(representi was used as	ng the main flo s the input thro	ow of the river ough the Yolo I	to the Delta). Bypass and the	Consequently e value for Fre	r, the value for Knights Landing eeport was used to represent the

was used as the input through the Yolo Bypass and themain flow of the Sacramento River to the Delta.

#### 1 Table 8-56. Historical Selenium Concentrations in the Six Delta Source Waters for the Period 1996-2 2014

Source Water	Sacramento Riverª	San Joaquin River <sup>ь</sup>	San Francisco Bayª	East Side Tributaries <sup>c</sup>	Agriculture within the Deltaª	Yolo Bypass <sup>d</sup>
Mean (µg/L) <sup>e</sup>	0.09	0.45	0.10	0.10	0.11	0.23
Minimum (µg/L)	0.04	0.07	0.06	0.10	0.11	0.19
Maximum (µg/L)	0.23	1.50	0.45	0.10	0.11	0.30
75 <sup>th</sup> percentile (μg/L)	0.11	0.76	0.12	0.10	0.11	0.29
99 <sup>th</sup> percentile (µg/L)	0.23	1.50	0.44	0.10	0.11	0.30
Data Source	USGS 2014	USGS 2014	SFEI 2014	None	Lucas and Stewart 2007	DWR 2009b
Station(s)	Sacramento River at Freeport	San Joaquin River at Vernalis	Central-West; San Joaquin River near Mallard Island (BG30)	None	Mildred Island, Center	Sacramento River below Knights Landing
Date Range	11/2007– 7/2014	11/2007- 8/2014	2/2000- 8/2013	None	2000	2004, 2007, 2008
ND Replaced with RL	Not applicable	Not applicable	No	Not applicable	No	Yes
Data Omitted	None	None	None	Not applicable	None	None
No. of Data Points	88	93	14	None	1	5

Notes: ND = non-detection; RL = reporting limit; SFEI = San Francisco Estuary Institute; SWAMP = Surface Water Ambient Monitoring Program;  $\mu g/L = micrograms$  per liter.

<sup>a</sup> Dissolved selenium concentration.

<sup>b</sup> Not specified whether total or dissolved selenium.

<sup>c</sup> Dissolved selenium concentration in Mokelumne, Calaveras, and Cosumnes Rivers is assumed to be 0.1 µg/L due to lack of available data and lack of sources that would be expected to result in concentrations greater than 0.1  $\mu$ g/L.

<sup>d</sup> Total selenium concentration.

<sup>e</sup> Means are geometric means.

3

4 Largemouth bass collected from sites near the source locations or within the Delta in 2000, 2005,

5 and 2007 were analyzed for selenium (Foe 2010). Measured selenium concentrations in those fish

- 6 and modeled selenium concentrations in whole-body fish at three source water locations are 7
  - presented in Table 8-57. Selenium concentrations in fish fillets, whole-body fish, and bird eggs at
- 8 assessment locations in the Delta were estimated using models described in Appendix 8M, Selenium.

#### 1 Table 8-57. Measured and Modeled Selenium Concentrations (milligrams per kilogram, dry-weight 2 basis) in Whole-Body Fish at or near Source Water Locations to the Delta

	Sacram	Sacramento River <sup>a</sup>		quin River <sup>b</sup>	Suis	Suisun Bay <sup>c</sup>	
Year	Measured	Modeled	Measured	Modeled	Measured	Modeled	
2000	2.6	1.5 <sup>d</sup>	1.7	1.9 <sup>e</sup>	No Data	1.5 <sup>f</sup>	
2005	1.5	1.5 <sup>d</sup>	1.9	1.9 <sup>e</sup>	No Data	1.6 <sup>f</sup>	
2007	1.8	2.5 <sup>g</sup>	2.4	2.4 <sup>h</sup>	No Data	2.5 <sup>i</sup>	

Notes: K<sub>d</sub> = particulate/water ratio; TTF<sub>fish</sub> = trophic transfer factor from diet to fish; TTF<sub>invertebrate</sub> = trophic transfer factor from particulate to invertebrate.

<sup>a</sup> Sacramento River Mile 44.

<sup>b</sup> Vernalis.

 $^{\rm c}~$  Montezuma Slough near Grizzly Bay; bass were not sampled near here, so modeled values are for the nearest location where bass were sampled (Big Break), for which the waterborne selenium concentration (0.10  $\mu$ g/L) was the same as that for the San Joaquin River at Mallard Island.

<sup>d</sup> Concentration of selenium estimated from Model 4: Trophic level 4 (TL-4) fish eating TL-3 fish, using  $K_d = 4909$  to 4997 (varying by year and quarter in 2000 [4910 to 4997] and 2005 [4909 to 4910]), TTF<sub>invertebrate</sub> = 2.8, and TTF<sub>fish</sub> = 1.1.

<sup>e</sup> Concentration of selenium estimated from Model 4: Trophic level 4 (TL-4) fish eating TL-3 fish, using  $K_d = 665$  in 2000 and 651 in 2005, TTF<sub>invertebrate</sub> = 2.8, and TTF<sub>fish</sub> = 1.1.

 $^{\rm f}\,$  Concentration of selenium estimated from Model 4: Trophic level 4 (TL-4) fish eating TL-3 fish, using Kd = 1683 to 4804 (varying by year and quarter in 2000 [2441 to 4593] and 2005 [1683 to 4804]), TTF<sub>invertebrate</sub> = 2.8, and TTF<sub>fish</sub> = 1.1.

 $^{g}$  Concentration of selenium estimated from Model 5: Trophic level 4 (TL-4) fish eating TL-3 fish, using K<sub>d</sub> = 8061 to 8064 (varying by quarter), TTF<sub>invertebrate</sub> = 2.8, and TTF<sub>fish</sub> = 1.1.

- $^{h}$  Concentration of selenium estimated from Model 5: Trophic level 4 (TL-4) fish eating TL-3 fish, using K<sub>d</sub> = 1206, TTF<sub>invertebrate</sub> = 2.8, and TTF<sub>fish</sub> = 1.1.
- <sup>i</sup> Concentration of selenium estimated from Model 5: Trophic level 4 (TL-4) fish eating TL-3 fish, using  $K_d = 6220$  to 7926 (varying by quarter), TTF<sub>invertebrate</sub> = 2.8, and TTF<sub>fish</sub> = 1.1.
- 3

#### 4 Trace Metals

5 Water quality criteria used in the assessment of trace metals are presented in Table 8-58. The CTR 6 criteria for cadmium, chromium (III), copper, lead, nickel, silver, and zinc are promulgated as

requations that contain three adjustments: 1) the water-effect ratio (WER), 2) the conversion factor

7 equations that contain three adjustments: 1) the water-effect ratio (WER), 2) the conversion factor
9 (CD) from total to dissolve d frontion, and 2) hards are (from burster with the conversion factor).

8 (CF) from total to dissolved fraction, and 3) hardness (freshwater criteria only), which are used to

9 adjust the criteria based on site-specific water quality conditions in order to provide the level of

10 protection intended by U.S. EPA. Table 8-59 presents hardness adjusted CTR criteria for the primary

11 Delta source waters, including the Sacramento and San Joaquin Rivers. Criteria were calculated

based on each source waters average and 5<sup>th</sup> percentile hardness (See Appendix 8N, *Trace Metals*,
 for hardness data). Due to lower average and 5<sup>th</sup> percentile hardness on the Sacramento River,

- 14 calculated hardness-based metals aquatic life criteria are lowest on the Sacramento River.
- 15 The quality of water representative of the Bay source water fraction is highly seasonal, with
- 16 conditions ranging between freshwater and saltwater conditions. In such a case, CTR metals criteria
- 17 guidance states that the more stringent of the freshwater or saltwater criteria is to be used.
- 18 Comparing saltwater criteria listed in Table 8-58 to freshwater criteria in Table 8-59, saltwater
- 19 criteria for copper and nickel are more stringent than the corresponding hardness-based freshwater
- 20 criteria.

-	Fres	hwater	Sal	twater	Human	Health		California
Metal	Acute <sup>a</sup>	Chronic <sup>a</sup>	Acute <sup>a</sup>	Chronic <sup>a</sup>	Water & Organisms	Organisms Only	Region 5 Basin Plan	Drinking Water MCLs <sup>e</sup>
Aluminum	87 <sup>f</sup>	750 <sup>f</sup>	NA	NA	NA	NA	NA	200
Arsenic	340	150	69	36	NA	NA	10 <sup>b</sup>	10
Cadmium	4.3/3.9 <sup>c</sup>	2.2/1.1 <sup>c</sup>	42	9.3	NA	NA	0.22 <sup>d</sup>	5
Chromium (III)	550	180	NA	NA	NA	NA	NA	50
Copper	13	9	4.8	3.1	1,300	NA	5.6 <sup>d</sup> /10 <sup>b</sup>	1,000
Iron	NA	1,000 <sup>f</sup>	NA	NA	NA	NA	300 <sup>b</sup>	300
Lead	65	2.5	210	8.1	NA	NA	NA	15
Manganese	NA	NA	NA	NA	NA	NA	50 <sup>b</sup>	50
Nickel	470	52	74	8.2	610	4,600	NA	100
Silver	3.4	NA	1.9	NA	NA	NA	10 <sup>b</sup>	100
Zinc	120	120	90	81	NA	NA	100 <sup>b</sup> /16 <sup>d</sup>	5,000

#### 1 Table 8-58. Water Quality Criteria and Objectives for Trace Metals (µg/L)

Notes: All values in micrograms per liter ( $\mu$ g/L) and expressed as dissolved metal, unless otherwise noted. NA = non-applicable.

<sup>a</sup> Values represent both California Toxic Rule (CTR)/National Toxics Rule criteria and criteria contained within the Region 2 Basin Plan. Acute values are applicable to short periods of time, generally defined as 1-houraverage concentrations. Chronic values are defined as 4-day average concentrations. For metals whose CTR criteria allow for adjustments based on water-effect ratio (WER), conversion factor (CF), and hardness, values in the table assume a default WER of 1.0, default CFs contained within the CTR, and a default hardness of 100 milligrams per liter (as CaCO<sub>3</sub>).

<sup>b</sup> Applies at the following locations: Sacramento River from Keswick Dam to the I Street Bridge at City of Sacramento; American River from Folsom Dam to the Sacramento River; Folsom Lake; and the Sacramento-San Joaquin Delta.

<sup>c</sup> First value is the CTR cadmium criterion, second value is Region 2 Basin Plan criterion.

<sup>d</sup> Applies to the Sacramento River and its tributaries above State Route 32 bridge at Hamilton City.

- <sup>e</sup> Expressed as total recoverable metal.
- <sup>f</sup> U.S. Environmental Protection Agency 304(a) national recommended criteria.
- 2

3 Metals differ in their physical and chemical parameters and thus in their fate, transport, and 4 bioavailability in the aquatic environments. Throughout the trace metals assessment dissolved 5 metals concentrations are utilized, because the dissolved fraction better approximates the 6 bioavailable fraction to aquatic organisms. Furthermore, drinking water treatment plants readily 7 remove particulate and suspended matter from raw water. While maximum contaminant levels for 8 treated drinking water are measured on a total recoverable basis, the dissolved fraction of these 9 metals is taken as the more accurate predictor of metals concentration post-treatment. This is 10 particularly the case with aluminum, iron, and manganese which are naturally abundant in soil. 11 Total recoverable aluminum, iron, and manganese concentrations can be very high in water carrying 12 a substantial load of suspended matter (i.e., TSS). Therefore, assessment of aquatic life and drinking 13 water effects utilizes the dissolved fraction of trace metals in the environment.

	Criteria for S Based on S	Sacramento Source Water 5th Percentile Hardness	Criteria for S Based o	acramento Source Water n Average Hardness
Metal	Acute	Chronic	Acute	Chronic
Cadmium	0.81	0.128	1.19	0.168
Copper	5.53	4.006	8.04	5.623
Chromium (III)	263.50	34.276	364.71	47.441
Lead	22.86	0.891	35.52	1.384
Nickel	211.11	23.448	295.34	32.803
Silver	0.64	-	1.26	-
Zinc	52.77	53.199	73.86	74.464
	Criteria for S Based on S	San Joaquin Source WaterCriteria for San Joaquin S5 <sup>th</sup> Percentile HardnessBased on Average H		an Joaquin Source Water n Average Hardness
Metal	Acute	Chronic	Acute	Chronic
Cadmium	1.13	0.162	2.93	0.321
Copper	7.65	5.373	19.32	12.447
Chromium (III)	349.18	45.421	781.14	101.610
Lead	33.49	1.305	97.98	3.818
Nickel	282.37	31.362	648.66	72.046
Silver	1.15	-	6.24	-
Zinc	70.61	71.187	162.41	163.742
	Criteria Based on S	for Bay Source Water 5 <sup>th</sup> Percentile Hardness	Criteria Based o	for Bay Source Water n Average Hardness
Metal	Acute	Chronic	Acute	Chronic
Cadmium	1.11	0.160	13.98	0.981
Copper	7.52	5.290	88.25	49.357
Chromium (III)	343.97	44.744	2925.17	380.504
Lead	32.82	1.279	518.97	20.224
Nickel	278.02	30.879	2537.13	281.796
Silver	1.11	-	99.88	-
Zinc	69.52	70.089	636.59	641.798

#### 1 Table 8-59. Hardness-Based Dissolved Freshwater Aquatic Life Criteria by Primary Source Water (μg/L)

Notes: Criteria calculated based on each source waters average and 5<sup>th</sup> percentile hardness.  $\mu$ g/L = micrograms per liter.

2

3 Research has shown that elevated copper levels in water bodies are of concern for disruption of 4 olfactory cues in salmonids when migrating to their natal streams to spawn, which can lead to 5 increased straying. However, the U.S. EPA-developed biotic ligand model (BLM)-based copper 6 criteria have been shown to always be protective of these concerns (Meyer and Adams 2010: 2096). 7 Because of this, BLM-based copper criteria were derived for the Sacramento and San Joaquin Rivers, 8 as shown in Table 8-60. The BLM criteria account for the aggregate effect of several different water 9 quality parameters on copper toxicity in addition to hardness (e.g., dissolved organic carbon, pH, 10 and various salt concentrations), with the protective criterion being sensitive to DOC concentrations 11 in water. When calculated based on the average of all necessary parameters and the 5<sup>th</sup> percentile 12 DOC, copper BLM-based criteria were higher (i.e., less sensitive) than the corresponding non WER-

- 1 adjusted copper criteria presented in Table 8-59. Therefore, the calculated hardness-based CTR
- 2 copper criteria are found to be adequately protective of fish olfaction.

	СМС	CCC
Sacramento		
Average of all BLM parameters	10.9299	6.7888
5 <sup>th</sup> Percentile DOC; Average of remaining parameter	6.9774	4.3338
San Joaquin		
Average of all BLM parameters	15.9659	9.9167
5 <sup>th</sup> Percentile DOC; Average of remaining parameter	10.0879	6.2658
Notes: BLM = biotic ligand model; DOC = dissolved organ	ic carbon; μg/L = = m	icrograms per liter.

#### 3 Table 8-60. Biotic Ligand Model-Based Criteria for Dissolved Copper (µg/L)

4

5 There is currently no single program or effort for the coordinated and comprehensive measurement 6 of trace metals in the Delta and its primary source waters. Moreover, analytical techniques for trace 7 metals measurement have improved considerably over time, often resulting in substantially lower 8 detection limits and at time showing earlier techniques to be prone to analytical error. Nevertheless, 9 local monitoring efforts such as the San Francisco Bay RMP and the Sacramento Coordinated 10 Regional Monitoring Program have collected trace metals on the Sacramento River and the San Francisco Bay for more than a decade, resulting in an adequate long-term characterization of these 11 12 waters. Unfortunately, there has been no equivalent effort on the San Joaquin River, eastside 13 tributaries, or within the Delta itself. This imbalance in available data limits the effects assessment 14 approach. Effects are qualitatively assessed.

15 Summaries of trace metals data compiled for this qualitative assessment are provided in Appendix 16 8N, Trace Metals. Data of sufficient quality were available for the Bay, Sacramento River and San 17 Joaquin River source waters, although data for the San Joaquin are very few. These data used to 18 inform the qualitative assessment on trace metal effects upstream of the Delta, within the Delta, and 19 the SWP and CVP service areas. Due to the relatively short exposure durations related to aquatic life 20 acute and chronic effects, long-term trace metals effects are evaluated on a 95th percentile 21 concentration basis. Due to the relatively long exposure durations related to drinking water effects, 22 long-term trace metals effects are evaluated on an average concentration basis.

#### 23 Total Suspended Solids and Turbidity

24TSS concentrations and turbidity levels in rivers upstream of the Delta are affected primarily by: 1)25TSS concentrations and turbidity levels of the water released from the upstream reservoirs, 2)26erosion occurring within the river channel beds, which is affected by river flow velocity and bank27protection, 3) TSS concentrations and turbidity levels of tributary inflows, point-source inputs, and28nonpoint runoff as influenced by surrounding land uses; and 4) phytoplankton, zooplankton and29other biological material in the water.

- 30TSS and turbidity in Delta waters is affected by TSS concentrations and turbidity levels of the Delta31inflows (and associated sediment load). TSS and turbidity within Delta waters also is affected by
- 32 fluctuation in flows within the channels due to the tides, with sediments depositing as flow
- 33 velocities and turbulence are low at periods of slack tide, and sediments becoming suspended when
- 34 flow velocities and turbulence increase when tides are the near the maximum. TSS and turbidity

- variations can also be attributed to phytoplankton, zooplankton and other biological material in the
   water.
- The TSS and turbidity assessments were conducted in a qualitative manner based on anticipated
   changes in these factors.

#### 5 *Microcystis*

*Microcystis* has an annual life cycle characterized by two phases. The first is a benthic phase, during
 which cysts overwinter in the sediment. In the second planktonic phase, during summer and fall,
 *Microcystis* enters the water column and begins to grow. When environmental conditions, such as
 sufficiently warm water temperatures, trigger *Microcystis* recruitment from the sediment, the
 organism is resuspended into the water column through a combination of active and passive
 processes (Verspagen et al. 2004; Mission and Latour 2012). In the Delta, there are five primary
 environmental factors that trigger the emergence and subsequent growth of *Microcystis*.

- 13 1. Warm water temperatures (>19°C) (Lehman et al. 2013).
- Nutrient availability (e.g., nitrogen and phosphorus) (Smith 1986; Paerl 2008 as cited in Davis et al. 2009).
- 163. Water column irradiance and clarity (surface irradiance >100 Watts per square meter per17second and total suspended solid concentration <50mg/L (Lehman et al. 2013).</td>
- 18 4. Flows and long residence times (Lehman et al. 2013).

19 *Microcystis* blooms typically develop over a period of several weeks after cells emerge from the 20 benthic state (Marmen et al. 2016). Because environmental conditions and benthic recruitment 21 drive Microcystis formation within the water column, it is common for many Microcystis cells to 22 enter the water column at the same time. Once in the water column, and when environmental 23 conditions are favorable, *Microcystis* rapidly multiplies. One study found the doubling time of 24 *Microcystis aeruginosa* strains ranged from 1.5 to 5.2 days, with an average doubling time of 2.8 days 25 (Wilson et al. 2006). This fast growth rate allows cells to form colonies which come together to form 26 a "scum" layer at the water surface. In the Delta, scums are primarily composed of the colonial form 27 of *Microcystis*, but single cells are also present (Baxa et al. 2010).

- 28 Like many cyanobacteria species, *Microcystis* possess specialized intracellular gas vesicles that
- 29 enable the organism to regulate its buoyancy (Reynolds 1981 as cited in Paerl et al. 2014). This
- 30 buoyancy allows *Microcystis* to take advantage of near surface areas with optimal growth conditions
- 31 (e.g., light). The collection of cells at the surface, primarily in calm waters, allows *Microcystis* to
- 32 sustain a competitive advantage over other phytoplankton species by optimizing their
- photosynthetic needs while shading out other algal species, which they compete with for nutrientsand light (Huisman et al. 2004).
- Wind and tides can enhance the aggregation of *Microcystis* cells in slow moving waters (Baxa et al. 2010), but in faster moving, turbulent waters, the ability of *Microcystis* to maintain its positive buoyancy is reduced (Visser et al. 1996). Therefore, high flow rates make it difficult for *Microcystis* to collect and form dense colonies at the water surface. Turbulence effects metabolic processes and cell division (Koch 1993; Thomas et al. 1995 as cited in Li et al. 2013) and thus can be a negative growth factor (Paerl et al. 2001 and articles cited within). Turbulent water mixes all algae
- 41 throughout the photic zone of the water column and reduces light through turbidity which allows
- 42 faster growing chlorophytes (green algae) and diatoms to outcompete the slower growing

- 1 cyanobacteria, including *Microcystis* (Wetzel et al. 2001; Huisman et al. 2004; Li et al. 2013).
- 2 Although the amount of flow required to disrupt a *Microcystis* bloom varies by system, in the
- 3 Zhongxin Lake system China, flow velocities of 0.5–1.0 feet/second shifted the dominant
- 4 phytoplankton species from cyanobacteria to green algae and diatoms (Li et al. 2013).
- 5 As described under Impact WQ-29 (Effects on TSS and Turbidity), changes in TSS and turbidity 6 levels within the Delta under the project alternatives could not be quantified, but are expected to be 7 similar under the project alternatives to Existing Conditions and the No Action Alternative. Minimal 8 changes in water clarity would result in minimal changes in light availability for *Microcystis* under 9 the project alternatives. As such, the project alternatives' influence on *Microcystis* production in the 10 Delta, as influenced by the project alternatives' effects on Delta water clarity, is considered to be 11 negligible.
- 12 Regarding nutrients the maintenance of *Microcystis* blooms in the Delta requires the availability of 13 the nitrogen and phosphorus. However, the body of science produced by scientists studying 14 *Microcystis* blooms in the Delta and elsewhere does not indicate that the specific levels of these 15 nutrients, or their ratio, currently control the seasonal or inter-annual variation in the bloom. A 16 large fraction of ammonia in the Sacramento River will be removed due to planned upgrades to the 17 Sacramento Regional County Sanitation District's SRWTP, which will result in >95% removal of 18 ammonia from the effluent discharge from this facility. Following the SRWTP upgrades, levels of 19 ammonia in Sacramento River are expected to be similar to background ammonia concentrations in 20 the San Joaquin River and San Francisco Bay (see Section 8.3.3.1, Impact WQ-1). The response of 21 *Microcystis* production in the Delta to the substantial reduction in river ammonia levels (from 22 removing ammonia from the SRWTP discharge) is unknown because nitrate and phosphorus levels 23 in the Delta will remain well above thresholds that would limit *Microcystis* blooms.
- 24 Nutrient ratios in excess of the Redfield N:P ratio of 16 have also been hypothesized to favor 25 *Microcystis* growth in the Delta (Glibert et al. 2011). However, considerable doubt has been cast on 26 this hypothesis because median N:P molar ratios in the Delta during peak bloom periods are usually 27 near or a little lower than the Redfield ratio of 16 needed for optimum phytoplankton growth, and 28 when ammonia is considered the sole N source, the N:P ratio drops substantially to a median of 29 1.31:1 (Lehman et al. 2013). Based on this information, there is no evidence as to what type of effect 30 small changes in nutrient concentrations and ratios would have on *Microcystis* blooms, given that 31 such blooms are largely influenced by a host of other physical factors, including water temperature 32 and water residence time within channels.
- 33 Based on the above, water clarity and nutrient effects on *Microcystis* were determined to not have 34 substantial effects on *Microcystis* abundance under the project alternatives, relative to Existing 35 Conditions and the No Action Alternative. A qualitative evaluation was performed to determine if 36 the action alternatives would result in an increase in frequency, magnitude, and geographic extent of 37 *Microcystis* blooms in the Delta based on the following two additional abiotic factors that may affect 38 Microcystis: 1) changes to water operations and creation of tidal and floodplain restoration areas 39 that change water residence times within Delta channels, and 2) increases in Delta water 40 temperatures.
- 41 The methodology used to determine residence time for Alternatives 1A, 1B, 1C, 2A, 2B, 2C, 3, 4, 5,
- 42 6A, 6B, 6C, 7, 8, and 9 is described in BDCP Appendix 5.C, Section 5C.4.4.7, *Residence Time*. Briefly,
- 43 residence time in different subregions of the Plan Area was assessed using the results of the DSM2
- 44 Particle Tracking Model for multiple neutrally buoyant particle release locations. Residence time

1 was defined as the time at which 50% of particles from a given release location exited the Plan Area

- 2 (either by movement downstream past Martinez or through entrainment at the south Delta export
- 3 facilities, north Delta diversion, North Bay Aqueduct, or agricultural diversions in the Delta). The
- 4 data were reduced into mean residence time by subregion and season. The data do not represent the
- 5 length of time that water in the various subregions spends in the Delta in total, but do provide a
- 6 useful parameter with which to compare generally how long algae would have to grow in the
- various subregions of the Delta. Table 8-60a shows the residence time results that are used in the
   *Microcystis* assessments. Results for summer and fall are most relevant for the *Microcystis*
- 9 assessment, but all seasons are presented for completeness.

#### 10 Table 8-60a. Average Residence Time for Subregions of the Plan Area by Season and Alternative

					Ave	rage Re	sidence	e Time (	days)			
							Alt 4					
<b>.</b>		Ex	No				Scn					
Subregion	Season	Cond.	Act.	Alt 1	Alt 2	Alt 3	H3	Alt 5	Alt 6	Alt 7	Alt 8	Alt 9
North Delta	Summer	33	38	43	38	41	39	41	43	40	46	40
	Fall	49	50	61	56	60	57	55	55	57	58	55
	Winter	36	37	40	40	40	39	41	37	37	37	40
	Spring	30	33	37	35	36	35	36	34	34	29	35
	Overall	35	38	43	41	43	41	41	40	40	40	41
Cache Slough	Summer	18	21	46	40	45	39	39	49	46	59	46
	Fall	46	46	44	39	43	40	39	39	45	56	39
	Winter	29	31	33	32	33	32	33	28	29	27	31
	Spring	22	24	33	33	33	33	33	31	30	33	31
	Overall	27	29	38	36	38	35	36	36	36	42	36
West Delta	Summer	22	24	32	28	30	28	29	40	27	33	28
	Fall	25	27	34	30	33	30	30	30	31	32	27
	Winter	18	20	21	21	21	21	21	19	19	19	19
	Spring	18	20	24	22	24	22	23	20	20	17	20
	Overall	20	22	27	25	26	25	25	27	23	24	23
East Delta	Summer	22	26	40	34	35	34	31	76	32	48	21
	Fall	15	35	33	47	32	48	48	58	55	55	21
	Winter	28	32	40	42	40	42	40	50	51	50	26
	Spring	42	47	57	54	59	54	56	61	57	54	35
	Overall	29	36	45	45	44	45	44	61	49	52	27
South Delta	Summer	8	10	16	17	14	16	11	70	23	33	35
	Fall	5	11	8	42	8	43	34	79	53	52	33
	Winter	10	11	19	19	14	16	15	59	57	56	28
	Spring	25	26	24	29	20	28	27	65	60	58	31
	Overall	13	16	18	26	15	25	21	67	49	50	32
Suisun Marsh	Summer	51	58	38	35	37	35	36	37	36	39	42
	Fall	17	19	39	34	38	34	33	32	34	34	38
	Winter	9	9	28	28	29	27	29	24	24	24	32
	Spring	45	51	32	31	31	30	30	29	28	25	33
	Overall	33	37	33	32	33	31	32	30	30	30	36

- 1 The methodology used to characterize residence time changes under Alternatives 4A, 2D, and 5A
- 2 relied on modeled residence times presented in the Biological Assessment for the California
- 3 WaterFix (ICF International 2016) for July through November. In addition, changes in maximum
- 4 daily channel velocities, as modeled by DSM2, for a number of locations in the Delta were evaluated.

### 5 8.3.1.8 San Francisco Bay

6 The western seaward boundary of the Plan Area has been delineated at Carquinez Strait. There are 7 no actions proposed to occur in the bays seaward of the Plan Area. Nevertheless, because a 8 substantial portion of Delta waters does flow seaward, an assessment of the effects of Delta water 9 quality changes under the project alternatives on the San Francisco Bay water quality was 10 conducted to identify potential effects in the Bay. The assessment addresses potential direct and 11 indirect effects on water quality of areas seaward of the Delta, based on the best available scientific

- 12 understanding. No hydrologic or hydrodynamic modeling was conducted seaward of Suisun Bay.
- 13 Because net Delta flows move seaward, water quality constituents present in the Delta water 14 column could potentially be transported seaward. The Screening Analysis (see Sections 8.3.1.3, 15 8.3.2.1, and Appendix 8C, Screening Analysis) identified constituents present in Delta waters 16 warranting detailed assessment in the Plan Area based on their historical concentrations in the 17 water column or importance to beneficial uses of Delta waters. These same constituents were 18 addressed in the assessment of effects on San Francisco Bay. The assessment of effects in San 19 Francisco Bay was based on projected changes in constituent concentration/levels that would occur 20 in the Delta and changes in Delta outflow under the project alternatives. The following sections 21 describe constituent-specific considerations and methods for calculating changes in Delta loading 22 that are common to the assessment of all project alternatives in the San Francisco Bay for nutrients 23 (ammonia, nitrate, and phosphorus), mercury, and selenium.

#### 24 Nutrients: Ammonia, Nitrate, Phosphorus

#### 25 **Constituent-specific Considerations**

26 Nutrients in freshwater outflows from the Delta have the potential to impact the embayments that 27 make up the San Francisco Bay, although oceanic flows in and out of the Golden Gate mute the 28 influence of Delta-derived freshwater flows on the Central Bay, South Bay, and Lower South Bay 29 (Senn and Novick 2013). Thus, nutrients effects to San Francisco Bay from changes in Delta outflow 30 would be limited almost entirely to the northern part of San Francisco Bay, namely San Pablo Bay. 31 The assessment specifically addresses effects on San Pablo Bay, but relies on research conducted in 32 Suisun Bay, because very little research specific to San Pablo Bay has been conducted and because 33 San Pablo Bay and Suisun Bay experience similar nutrient loading. Existing effects from nutrients on 34 San Pablo Bay and Suisun Bay have been hypothesized, yet widespread impairment due to nutrients 35 in these embayments is not thought to be occurring (Senn and Novick 2013).

- Suisun Bay is currently characterized by levels of phytoplankton biomass and a community
   composition insufficient to support the pelagic food web. The highly altered phytoplankton
- 38 community and low biomass levels are thought to be linked primarily to the invasive clam *Corbula*
- 39 *amurensis*, which was established in Suisun Bay in 1987, and grazing by other aquatic
- 40 macroinvertebrates, specifically zooplankton (Kimmerer and Thompson 2014). Notwithstanding,
- 41 Dugdale et al. (2007; 2012) has argued that nitrate is preferred by and fuels blooms of diatoms, and
- 42 that uptake of nitrate by diatoms is impaired until ammonia levels are depleted below 0.03–0.06

- 1 mg/L-N. The onset of diatom blooms in Suisun Bay, and to a lesser extent San Pablo Bay, has been
- 2 attributed to the drawdown of ammonia levels in these embayments. Ammonia levels are
- 3 infrequently lower than this threshold. Currently, there is a lack of experimental results
- 4 substantiating the ammonia-inhibition hypothesis and conflicting mechanistic interpretations of the
- 5 available studies (Senn and Novick 2013; Senn and Novick 2014).
- 6 Other research has hypothesized that a high N:P ratio in the Delta and Suisun Bay has caused a 7 transition away from a diatom-based food web, resulting in a cascading effect on higher trophic
- 8 levels compared to conditions prior to the onset of phytoplankton biomass and community
- 9 composition changes which occurred around 1986 (Glibert et al. 2011). As some have indicated, the
- 10 introduction of C. amurensis is likely to have caused these alternations in phytoplankton biomass
- and composition (Senn and Novick 2014). The influence of a high N:P ratio on changes in
- 12 chlorophyll levels and phytoplankton composition in Suisun Bay or downstream embayments
- receiving freshwater from the Delta cannot be ruled out, nor the magnitude of its effect determined.
  Nonetheless, these effects are likely to be small compared to the obvious and documented effects of
- 15 the introductions of clams and copepods, which cannot reasonably be linked to nutrient conditions
- 16 in the estuary (Senn and Novick 2014; Kimmerer and Thompson 2014).
- 17 Harmful algal blooms are considered a stressor of Suisun Bay. Summer-fall blooms of *Microcystis*
- 18 *aeruginosa* have occurred with increasing frequency and intensity in the Delta and Suisun Bay since
- 19 2000. While blooms of *Microcystis* have not been documented in embayments downstream of Suisun
- 20 Bay, the toxin produced by some *Microcystis* strains, microcystin, was detected in pilot monitoring
- 21 measurements throughout the low salinity zone and in the central and southern embayments of San
- Francisco Bay (Senn and Novick 2014). In the San Francisco Estuary, nutrient levels are not
   considered a primary driver *Microcystis* bloom formation (Lehman et al. 2013); however, there is
- evidence that *Microcystis* tends to prefer an ammonia nitrogen source compared to other forms of
- 25 nitrogen (Senn and Novick 2014).

#### 26 Load Estimates

- 27 Effects of the project alternatives on nutrient loads to Suisun Bay and San Pablo Bay were 28 determined by estimating the percentage change in phosphorus and nitrogen loads in Delta outflow 29 due to the alternative. Because the project alternatives would not change net outflows between the 30 upstream entrance of Suisun Bay (Mallard Island) and San Pablo Bay (Martinez or Carquinez Strait), 31 nor would there be substantial changes in nutrient loading within Suisun Bay, estimated changes in 32 loading to Suisun Bay were used as an approximation for the change in nutrient loading to San Pablo 33 Bay. Changes in Delta-related nitrogen and phosphorus loads to Suisun Bay and San Pablo Bay were 34 thus assumed to be proportional to the estimated change in loads in Delta outflow.
- For nitrogen loads, changes of nitrate and ammonia loads at Mallard Island were estimated
  differently for Existing Conditions than for the project alternatives, due to differing assumptions
  regarding nitrogen loads from the SRWTP, the largest point source of nitrogen to the Delta. Loadings
  were estimated in the following manner.

#### 39 Ammonia:

- Existing Conditions: The ammonia-nitrogen load was assumed to be equivalent to the current
   average ammonia load discharged from SRWTP (28.7 mg/L-N at 141 mgd; Sacramento Regional
- 42 County Sanitation District 2014) plus the ammonia load of the Delta tributaries unaffected by
- 43 the SRWTP discharge, calculated from the long-term average ambient ammonia concentration

- (0.04 mg/L-N; Central Valley Regional Water Quality Control Board 2010a:5) and the Delta
   outflow (provided in Appendix 5A, Section C.7).
- Project Alternative: Ammonia-nitrogen loads at Mallard Island were calculated from the long term annual ammonia concentration downstream of the SRWTP calculated in the Impact WQ-1
   and the long-term average net Delta outflow (provided in Appendix 5A, Section C.7).

#### 6 Nitrate:

- Existing Conditions: The estimated nitrate-nitrogen load was based on the modeled long-term annual average nitrate concentration at Mallard Island (as shown in Appendix 8J, *Nitrate*) and the long term average net Delta outflow. The SRWTP contribution was not factored separately as it was for ammonia, because nitrate levels under Existing Conditions are below analytical detection levels in SRWTP effluent.
- Project Alternative: Nitrate-nitrogen loads were calculated as the sum of the nitrate load from modeled long-term annual average nitrate concentration at Mallard Island (which does not account for an increase in SRWTP effluent nitrate) and the average net Delta outflow, and nitrate load due to an increase in nitrate discharged from SRWTP (6.7 mg/L-N at 181 mgd; Sacramento Regional County Sanitation District 2014).
- These mass-balance calculations assume that transformation and loss of nitrogen species within theDelta are negligible.
- 19 Phosphorus loads under the project alternatives could be altered by two factors: 1) change in the 20 source water fraction, and thus phosphorus concentration, of outflows from the Delta; and 2) an 21 increase or decrease in Delta outflow. The major source waters to the Delta—San Joaquin River, Sacramento River, and San Francisco Bay—have similar dissolved phosphorus concentrations for 22 23 the months April through October (Figure 8-56), but during December through March, higher 24 dissolved phosphorus concentrations occur in the San Joaquin River compared to the Sacramento 25 River and San Francisco Bay. Under the project alternatives, changes in the fraction of San Joaquin 26 River water in the Delta outflow during December through March are projected. Considering the 27 dissolved phosphorus concentrations of these sources, mass balance calculations show that for the 28 relative change in source water fractions at Mallard Island, the magnitude of change in the dissolved 29 phosphorus concentration of Delta outflows during these months would be negligible (<0.01 mg/L-30 P). Therefore, the relative change in phosphorus load in Delta outflow was considered to be 31 proportional to the change in net Delta outflow.

#### 32 Mercury

#### 33 Constituent-specific Considerations

34 San Francisco Bay is impaired because mercury contamination is adversely affecting existing 35 beneficial uses, including sport fishing, preservation of rare and endangered species, and wildlife 36 habitat (San Francisco Bay Regional Water Quality Control Board 2013). Mercury concentrations in 37 San Francisco Bay fish are high enough to threaten the health of humans who consume them, while 38 concentrations in some bird eggs harvested from the shores of San Francisco Bay are high enough to 39 account for abnormally high rates of eggs failing to hatch (San Francisco Bay Regional Water Quality 40 Control Board 2013). Because of these concerns, a mercury TMDL was approved for San Francisco Bay in 2007. Beneficial uses of the Delta are similarly impaired due to methylmercury, and the 41 42 Central Valley Water Board adopted the Delta Methylmercury TMDL in 2011 to address the

- 1 impairment. The geographic scope of the San Francisco Bay TMDL includes Suisun Bay, San Pablo
- Bay, Central Bay, South Bay, and Lower South Bay. The assessment addresses the effects of the
   project alternatives on mercury and methylmercury loads from the Delta to San Francisco Bay
- 4 downstream of Suisun Bay.

5 The bioavailability and toxicity of elemental mercury (from whatever primary source) are greatly 6 enhanced through the natural, bacterial conversion of mercury to methylmercury in marshlands, 7 wetlands or bottom sediments. The dominant source of methylmercury that enters the aquatic food 8 web of San Francisco Bay is the internal net production of methylmercury bay sediments (Davis et 9 al. 2012). Historically, millions of pounds of inorganic mercury were used in gold mining operations 10 within the San Francisco Bay watershed, and a large fraction of this mercury was washed 11 downstream and accumulated in Bay sediment. The large pool of inorganic mercury currently 12 contained in Bay sediments dominates the fraction converted to methylmercury and that 13 accumulating the Bay's aquatic food web.

14 Exports from the Delta represent a sizable source of the overall mercury load to San Francisco Bay. 15 The San Francisco Bay Mercury TMDL estimated that the Delta exported mercury at a rate of 440 16 kg/year to the Bay based on data from 2003 (San Francisco Bay Regional Water Quality Control 17 Board 2006). David et al. (2009) estimated the Delta's mercury export as 260 kg/year based on 18 sediment, flow, and mercury data from 1995 through 2006. The later estimation is recognized as the 19 most reliable calculation of mercury exported from the Delta to date (San Francisco Bay Regional 20 Water Quality Control Board 2006). Other sources contribute approximately 782 kg/year of 21 mercury to San Francisco Bay, and include bed erosion, urban stormwater runoff, wastewater 22 discharges, runoff from the Guadalupe River watershed and direct deposition (San Francisco Bay 23 Regional Water Ouality Control Board 2006).

- 24 Methylmercury loading to the waters of San Francisco Bay is estimated to be approximately
- 25 25 kg/year and is dominated by internal loading of methylmercury from Bay sediments
- 26 (16 kg/year). External inputs account for approximately 8 kg/year of methylmercury loaded to the
- 27 Bay, of which the Delta accounts for 3.6 kg/year (Yee et al. 2011).
- The San Francisco Bay Water Board assigned a total mercury waste load allocation (WLA) for the
  Delta of 330 kg/year or a load reduction of 110 kg/year. The Central Valley Water Board has
  targeted the 110 kg/year total mercury load reduction in its planned implementation of the Delta
  Methylmercury TMDL (San Francisco Bay Regional Water Quality Control Board 2006). Waste load
  allocations for methylmercury were not established in the San Francisco Bay Mercury TMDL.

#### 33 Load Estimates

34 Mercury and methylmercury loads were estimated by taking into account the change in existing load 35 due to modifications in Delta outflow and changes in the fraction of source waters of Delta outflows 36 to San Francisco Bay that would occur under the project alternatives. The existing loads of mercury 37 and methylmercury from the Delta to San Francisco Bay of 260 kg/year and 3.6 kg/year, 38 respectively, were obtained from the published literature (David et al. 2009; Yee et al. 2011). These 39 loads were calculated using historical water quality and flow data from Mallard Island, and as such, 40 they account for the many sources of mercury and methylmercury to Delta waters. In assessing the 41 effects on mercury and methylmercury loads in Delta outflows due to the project alternatives, the 42 approach taken assumes that the multiple other sources of mercury and methylmercury to net Delta 43 outflow, besides changes in source water fraction and net outflow, would remain constant. This 44 assumption was made because data was only available to quantitatively estimate the change in

mercury and methylmercury loads due to changes in the magnitude of Delta outflow and changes in
 mercury and methylmercury concentrations at Mallard Island due to changes in source water
 fractions at that location. The project alternatives effects of floodplain and tidal restoration on
 methylmercury concentrations in the Delta, and thus, the San Francisco Bay were not quantifiable,
 and so were considered qualitatively in this analysis.

6 The long-term average mercury and methylmercury loads under the project alternatives were 7 calculated as the sum of 1) the existing mercury and methylmercury loads from existing literature, 8 and 2) the net change in the mercury and methylmercury load associated with changes in the source 9 water fraction/net outflow variables. The change in the mercury and methylmercury load in Delta 10 outflow was calculated as follows. Long-term average concentrations of mercury and 11 methylmercury in water were modeled quantitatively for the Delta using a mass-balance approach (as described in Appendix 8I, Nitrate). Concentration data represent the concentration expected at a 12 13 given location due to conservative mixing (i.e., no uptake, loss or transformation) of the various 14 source water fractions under the project alternatives. Thus, the estimated concentrations do not 15 account for other sources of mercury and methylmercury to Delta waters, including mobilization of 16 sediment, flux from sediment, and in-Delta mercury methylation. Given its seaward location, the 17 modeled long-term average concentration data for Mallard Island (Appendix 8I, Table I-5 and Table 18 I-6) were assumed to represent the concentration of mercury and methylmercury in Delta outflow 19 due to changes in various source water fractions under the project alternatives. Modeled Mallard 20 Island concentrations were converted to loads using the long-term annual average Delta outflow (as 21 shown in Appendix 5A, Section C.7) at Mallard Island projected for Existing Conditions and the 22 project alternative. The difference between the load estimate for the alternative and Existing 23 Conditions is equivalent to the net change in the mercury and methylmercury load associated with 24 changes in the source water fraction/net outflow variables (item 2, above).

Long-term average mercury and methylmercury loads in Delta exports to San Francisco Bay were
then estimated by summing 1) the existing load (260 kg/year mercury; and 3.6 kg/year
methylmercury) and 2) the net change in the mercury and methylmercury load associated with
changes in the source water fraction/net outflow variables.

#### 29 Selenium

#### 30 **Constituent-specific Considerations**

31 Selenium is an essential trace element for human and other animal nutrition that occurs naturally in 32 the environment. It is also highly bioaccumulative and is of concern because at high levels it can 33 cause chronic toxicity (especially impaired reproduction) in fish and aquatic birds (Ohlendorf 2003). 34 Examples of those effects include reduced hatchability of fertile eggs and the development of severe, 35 often lethal, embryo deformities in fish and birds (US Department of Interior 1998; Ohlendorf 2003). Because of the known effects of selenium bioaccumulation from aquatic organisms to higher trophic 36 37 levels in the food chain, the wildlife habitat and rare, threatened, or endangered species beneficial 38 uses are the most sensitive receptors to selenium exposure. Selenium also affects other aquatic life 39 beneficial uses, including warm freshwater habitat; cold freshwater habitat; migration of aquatic 40 organisms; spawning, reproduction, and/or early development; and estuarine habitat. Additional 41 non-habitat beneficial uses that may be affected include freshwater replenishment, municipal and 42 domestic supply, and agricultural supply.

- 1 Selenium is a constituent of concern in San Francisco Bay for potential effects on aquatic and 2 terrestrial resources, and (indirectly) human health. The State Water Board listed San Francisco Bay 3 as having impaired water quality for selenium under CWA Section 303(d) in 1998 (State Water 4 Resources Control Board 2011). Currently, North, Lower, and South San Francisco Bay are Section 5 303(d) listed for impairments from selenium due to reduced hatchability in nesting diving birds. 6 Historical monitoring of selenium in ducks, fish, and invertebrates in the northern part of San 7 Francisco Bay revealed concentrations that could cause health risks to people and wildlife. More 8 recent monitoring has shown that selenium tissue concentrations of diving ducks have declined to 9 be within the normal background range and white sturgeon muscle concentrations are substantially 10 lower than observed before the North Bay was Section 303(d) listed (San Francisco Bay Regional 11 Water Quality Control Board 2011; San Francisco Estuary Institute 2014). Selenium levels in the North Bav have declined gradually since the early 1990s before the North Bay was first Section 12 13 303(d) listed (Tetra Tech 2008). This was due in part to the fact that petroleum refineries, which 14 were a major source of dissolved selenium to the North Bay at that time, implemented controls by 15 1999 that decreased selenium in their discharges by up to 66% (Tetra Tech 2008).
- 16 Although the entire San Francisco Bay is listed as impaired by selenium, separate TMDLs for 17 selenium will be developed for the North Bay and South Bay, as the primary selenium loading to the 18 North Bay and the Suisun Bay area is from the Delta, while the South Bay is affected by local and 19 watershed sources not associated with the Delta (Lucas and Stewart 2007). The San Francisco Bay 20 Water Board is conducting a new TMDL project to address selenium toxicity in the North Bay, 21 defined to include a portion of the Delta, Suisun Bay, Carquinez Strait, San Pablo Bay, and the Central 22 Bay (San Francisco Bay Regional Water Quality Control Board 2011). The North Bay selenium TMDL 23 will identify and characterize selenium sources to the North Bay and the processes that control the 24 uptake of selenium by wildlife. The TMDL also will quantify selenium loads, develop and assign 25 waste load allocations among sources, and include an implementation plan designed to achieve the 26 TMDL and protect beneficial uses.
- Of the major watersheds that contribute to outflow from the Delta to the North Bay, selenium is
  most enriched in marine sedimentary rocks of the Coast Ranges on the western side of the San
  Joaquin Valley (Presser and Piper 1998). Erosion of the selenium-enriched sedimentary rock and
  irrigation practices used in the Central Valley contribute to selenium concentrations in this
  watershed.
- 32 The San Francisco Bay RMP collects samples throughout San Francisco Bay annually for 33 measurement of total and dissolved selenium. The San Francisco Bay Water Board (2011) 34 recommends averaging selenium concentrations from samples collected across the North Bay on an 35 annual basis to compare with water column selenium numeric thresholds. Total and dissolved 36 selenium data generated by the RMP during the period 2002–2013 for samples collected north of 37 the Bay Bridge and downstream of Mallard Island were averaged for each calendar year (San 38 Francisco Estuary Institute 2015). For dissolved selenium, annual average concentrations in the 39 North Bay ranged from  $0.05-0.17 \mu g/L$ , averaging  $0.11 \mu g/L$  over the entire period. For total 40 selenium, annual average concentrations in the North Bay ranged from  $0.07-0.22 \mu g/L$ , averaging  $0.13 \,\mu$ g/L over the entire period. The ratio of dissolved to total selenium over this period was 90%. 41
- Selenium criteria were promulgated for all San Francisco Bay and Delta waters in the NTR (San
  Francisco Bay Regional Water Quality Control Board 2013). The NTR criteria specifically apply to
  San Francisco Bay upstream to and including Suisun Bay and the Delta. The NTR values are 5.0 µg/L
- 45 (4-day average) and 20  $\mu$ g/L (1-hour average). By comparison, the available data show that the

- 1 maximum concentration in the North Bay has not exceeded 0.44 µg/L since 2002. However, the NTR 2 criteria are not considered protective of aquatic life in the San Francisco Bay because the current 3 scientific information shows that selenium toxicity is driven by dietary exposures that are amplified 4 through biomagnification of selenium through the aquatic food chain (U.S. Environmental Protection 5 Agency 2014). The USEPA has published draft aquatic life ambient water quality criteria for 6 selenium (U.S. Environmental Protection Agency 2014) that account for dietary exposure that 7 recommend fish and fish egg/ovary tissue concentrations that are protective of aquatic life. The 8 USEPA draft criterion for selenium is 15.2 mg/kg (dry weight) in fish eggs or ovaries, and 8.1 mg/kg 9 (dry weight) in fish whole-body (or 11.8 mg/kg in fish muscle). Selenium concentrations in white 10 sturgeon muscle throughout the entire San Francisco Bay, including fish from the North Bay, have 11 mostly been below 10 mg/kg (dry weight) in the most recent fish surveys conducted by the RMP 12 (San Francisco Estuary Institute 2014). Because obtaining fish tissues is challenging, USEPA (2014) 13 also recommends water column dissolved selenium criteria of 1.3 µg/L for lentic aquatic systems 14 and 4.8 µg/L for lotic aquatic systems. Water column dissolved selenium concentrations in the North 15 Bay have been substantially below the draft lentic or lotic recommended criteria.
- 16 Because the North Bay TMDL is currently in development, a final fish-tissue concentration target 17 and method for translating this target to a dissolved selenium water column concentration for the 18 North Bay has not yet been determined. Presser and Luoma (2013) translated a whole-body fish 19 tissue target of 8 mg/kg to a dissolved selenium water column concentration using ecosystem 20 modeling and data/assumptions specific to the North Bay. In the North Bay, white sturgeon are 21 considered representative of the most sensitive aquatic species because its exposure to selenium is 22 high due to its long lifecycle, its benthic feeding habits, and its diet consisting of selenium-rich 23 benthic macroinvertebrates (i.e., Corbula amurensis) (San Francisco Bay Regional Water Quality 24 Control Board 2011). A dissolved selenium concentration of 0.202 µg/L, applicable to the North Bay 25 as a whole, was predicted by Presser and Luoma (2013) to coincide with a whole-fish tissue 26 concentration in white sturgeon of 8 mg/kg under long-term average annual flow conditions 27 (trophic transfer factors for predator and prey were 1.3 and 9.2, respectively; partitioning 28 coefficient (Kd) was 3,317 L/g).
- Annual average dissolved selenium concentrations in the North Bay as measured by the RMP (0.05–
  0.17 μg/L) have been below the 0.202 μg/L dissolved selenium water column target since 2002. The
  low long-term average dissolved selenium concentration of the North Bay (0.11 μg/L) and data from
  recent fish tissue surveys have led to the suggestion that the North Bay may not currently be
  impaired with respect to selenium, and this suggestion has led to continued efforts as part of the
  North Bay TMDL development to determine the current effects to aquatic life from selenium in the
  North Bay (San Francisco Bay Regional Water Quality Control Board 2011).
- 36 Existing annual average selenium loads for the entire North Bay have been calculated based on 37 measured concentrations of the major source waters to the North Bay, with concentrations 38 measured in samples from Mallard Island used to estimate the load of total selenium exported from 39 the Delta (San Francisco Bay Regional Water Ouality Control Board 2011). The Preliminary Project 40 Report for the North Bay selenium TMDL has reported the existing load of total selenium to the 41 North Bay is 5,605 kg/year (assuming an average urban and non-urban runoff load of 595 kg/year). 42 The existing total selenium load to the North Bay from the Delta is 3,940 kg/year, which comprises 43 70.3% of the entire North Bay load (San Francisco Bay Regional Water Quality Control Board 2011). 44 While the entire North Bay load of dissolved selenium was not determined, the dissolved selenium 45 load to the North Bay from the Delta has been estimated as 2,700 kg/year (S San Francisco Bay 46 Regional Water Quality Control Board 2011; Tetra Tech 2014).

#### 1 Load Estimates

- 2 The project alternatives would primarily influence selenium loads to the North Bay through
- 3 diversion of Sacramento River water at the proposed north Delta intakes, with the diverted fraction
- being replaced by flows from the San Joaquin River, which are naturally enriched with selenium.
   Because relatively minimal changes (<10%) in long-term average net Delta outflow relative to the</li>
- 5 Because relatively minimal changes (<10%) in long-term average net Delta outflow relative to the 6 project alternatives are expected (Appendix 5A, Section C.7), tidal velocities, and thus sedimentation
- rates, in the Plan Area and North Bay are expected to remain unchanged. Thus, increased
- 8 sedimentation of particulates, and associated selenium enrichment of North Bay sediments, due to
- 9 changes in net Delta outflow is not expected. Any changes in sediment selenium levels that would
- occur in the North Bay would track the relative changes in selenium water column concentrations
   due to the alternative. Changes in North Bay water column selenium concentrations and loads due to
- 12 the project alternatives were determined as follows.
- 13 The long-term average total and dissolved selenium concentrations in the North Bay under the 14 project alternatives were estimated assuming that the current long-term average selenium 15 concentrations of the North Bay (0.11 and 0.13 µg/L for dissolved and total selenium) would change 16 in proportion to the change in the long-term average total selenium load of the North Bay. North Bay 17 selenium loads were estimated by taking into account the change in existing load due to 18 modifications in net outflow and source water fractions of Delta exports to the North Bay expected 19 for the alternative. Specifically, the long-term average selenium load of the North Bay under the 20 alternative was calculated as the summation of 1) the existing North Bay selenium load (5,605 21 kg/year), and 2) the incremental change in selenium load of net Delta outflow expected under the 22 alternative.
- 23 The incremental change in selenium load in net Delta outflow under the project alternatives (item 2, 24 above) was estimated as follows, assuming that loads to the North Bay besides those from the Delta 25 would remain unchanged. First, the percentage change in selenium load in net Delta outflow was 26 calculated using modeling results. Long-term average concentrations of dissolved selenium in water 27 were modeled for the Delta using a quantitative mass-balance approach (as described in Appendix 28 8M, Selenium). Concentration data represent the concentration expected at a given location due to 29 conservative mixing (i.e., no uptake, loss or transformation) of the various source water fractions 30 under the alternative. Thus, the estimated concentrations do not account for other sources or sinks 31 of selenium to Delta waters, including mobilization of sediment, flux from sediment, and sediment 32 deposition. Given its seaward location, the modeled long-term average concentration data for the 33 Mallard Island station (Appendix 8M, Tables M-9a and M-9b) were assumed to represent the 34 concentration of dissolved selenium in Delta outflow due to conservative mixing of the various 35 source waters under the alternative. Mallard Island concentration data were converted to selenium 36 loads using the long-term annual average flow (as shown in Appendix 5A, Section C.7) at Mallard 37 Island. The percentage change of the modeled selenium load (modeled percentage change") under 38 the alternative relative to the modeled selenium load in Delta outflow under Existing Conditions was 39 then calculated. The incremental change in total selenium load of net Delta outflow under the 40 alternative (item 2, above) was calculated as the product of 1) the modeled percentage change in 41 selenium load, and 2) the current estimate for existing long-term average total selenium loads from 42 the Delta to the North Bay (3,940 kg/year).

## 1 8.3.2 Determination of Effects

The water quality effects of the action alternatives and the No Project Alternative, relative to
Existing Conditions for CEQA, and of the action alternatives relative to the No Action Alternative for
NEPA were determined consistent with the Methods for Analysis presented in the previous section,
and are presented below. Additional discussion beyond that presented herein pertaining to the
potential for water quality-related effects on fish and aquatic resources, human health, and
agriculture are addressed in Chapter 11, *Fish and Aquatic Resources*; Chapter 25, *Public Health*; and
Chapter 14, *Agricultural Resources*, respectively.

As discussed in greater detail in Chapter 5, *Water Supply*, Section 5.3.2, the NEPA No Action
Alternative (LLT), which reflects an anticipated future condition in 2060 and 2025 (ELT), includes
both sea level rise and climate change (changed precipitation patterns), and also assumes, among
many other programs, projects, and policies, implementation of most of the required actions under
both the December 2008 USFWS BiOp and the June 2009 NMFS BiOp. The NEPA effects analyses in
this chapter reflect these No Action assumptions.

### 15 8.3.2.1 Screening Analysis and Results

16 This water quality analysis assessed the potential effects of implementing the various alternatives 17 on 182 constituents (or classes of constituents). The initial analysis of water quality effects, referred 18 to as the "screening analysis" in in the introduction to Section 8.3.1, Methods of Analysis, resulted in 19 the following findings. Of the 182 constituents, 110 were determined to have no potential to be 20 adversely affected by the alternatives to an extent to which adverse environmental effects would be 21 expected. Historical data for these constituents showed no exceedances of water quality 22 objectives/criteria in the major Delta source waters, were not on the State's 303(d) list in the 23 affected environment, were not of concern based on professional judgment or scoping comments, 24 and had no potential for substantial long-term water quality degradation. Consequently, no further 25 analyses were performed for these 110 constituents. Conversely, further analysis was determined to 26 be necessary for 72 constituents. Of these, 15 are addressed further in the Screening Analysis itself 27 in Appendix 8C because they did not warrant alternative-specific analyses, and 1-temperature-is 28 addressed in Chapter 11, Fish and Aquatic Resources. The remaining 56 constituents are addressed 29 in the Environmental Consequences section, and are contained in the sections noted in Table 8-61.

In addition, *Microcystis aeruginosa*, a species of freshwater cyanobacteria, is addressed in the water
 quality assessment, due to potential adverse effects to beneficial uses of Delta waters, including
 water supply and aquatic life uses, as further described in Section 8.1.3.18.

As discussed in Section 8.3.1, *Methods for Analysis*, constituents that require analysis beyond that of the initial screening analysis, and that do not behave conservatively (e.g., degrade or are consumed in biochemical processes) within the system were further assessed qualitatively. Conversely, constituents that are primarily conserved (i.e., do not change) as they move through the system (e.g., dissolved salts) were candidates for further quantitative assessments, via comparisons of modeled scenarios that depict the Existing Conditions, No Action Alternative, and the action alternatives (Table 8-61).

Constituents Carried Forward for Further Analysis	Quantitative <sup>a</sup>	Qualitative	Section of Environmental Consequences
Ammonia		Х	Ammonia
Boron	DSM2+MB		Boron
Bromide	DSM2+MB/EC Ratios		Bromide
Chloride	DSM2+MB/EC Ratios		Chloride
Oxygen		Х	Dissolved Oxygen
Conductance (EC)	DSM2-QUAL		Electrical Conductivity (EC)/TDS
Total Dissolved Solids		Х	Electrical Conductivity (EC)/TDS
Mercury	DSM2+MB		Mercury
Microcystis		Х	Microcystis
Nitrate	DSM2+MB	Х	Nitrate
Nitrite		Х	Nitrate
Nitrite + Nitrate		Х	Nitrate
Organic Carbon	DSM2-QUAL		Organic Carbon (DOC/TOC)
Haloacetic acids <sup>b</sup>		Х	Organic Carbon (DOC/TOC)
Trihalomethanes <sup>c</sup>		Х	Organic Carbon (DOC/TOC)
Cryptosporidium		Х	Pathogens
Escherichia coli		Х	Pathogens
Organochlorine, Organophosphate, and Pyrethroid Pesticides <sup>d</sup>		Х	Pesticides and Herbicides
Phosphorus		Х	Phosphorus
Selenium	DSM2+MB		Selenium
Other Trace Metals <sup>e</sup>		Х	Trace Metals
Total Suspended Solids		Х	Turbidity and TSS
Volatile Suspended Solids		Х	Turbidity and TSS
Turbidity		Х	Turbidity and TSS

#### 1 Table 8-61. Water Quality Constituents for which Detailed Assessments are Performed

<sup>a</sup> DSM2+MB = Constituent was modeled via mass balance approach described in Section 8.3.1.3, *Plan Area* (i.e., DSM2 fingerprinting results coupled with historical source water quality data); EC Ratios = Constituent was modeled via EC to chloride and/or chloride to bromide ratios described in Section 8.3.1.3; DSM2-QUAL = Constituent was modeled directly using DSM2-QUAL.

<sup>b</sup> Dibromoacetic Acid (DBAA), dichloroacetic Acid (DCAA), trichloroacetic Acid (TCAA), total haloacetic acids

<sup>c</sup> Bromodichloromethane, bromoform, dibromochloromethane, total THMs

<sup>d</sup> Aldrin, BHC, BHC-alpha, BHC-beta, BHC-delta, BHC-gamma (lindane), chlordane, chlorpyrifos, diazinon, dieldrin, endosulfan (mixed isomers), endosulfan-I, endosulfan-II, endrin, heptachlor, p,p'-DDD, p,p'-DDE, p,p'-DDT, toxaphene, pyrethroids

e Aluminum, arsenic, cadmium, chromium, copper, iron, lead, manganese, nickel, zinc, aluminum, silver

2

#### 1 **8.3.2.2** Comparisons

2 For hydrologic (i.e., CALSIM) modeling purposes, which depicts CVP and SWP system-wide 3 operations and thus how water would be routed through the Delta, Existing Conditions, the No 4 Action Alternative and the action alternatives were partly defined according to the key inputs shown 5 in Table 8-62. For the quantitative and qualitative assessments performed, comparisons of the 6 assessment scenarios were made consistent with Table 8-63 and are presented in Section 8.3.3. 7 Effects and Mitigation Approaches. The CEQA baseline, "Existing Conditions", is defined in Appendix 8 3D, Defining Existing Conditions, No Action Alternative, No Project Alternative, and Cumulative Impact 9 *Conditions*, and for the purposes of the quantitative water quality assessments is represented by 10 Existing Conditions modeling runs, not historical water quality monitoring data as presented in 11 Section 8.1.3, *Existing Surface Water Quality*. The No Action Alternative is defined by the future 12 surface water demands at the 2025 level of development, and specific future planned and approved 13 facilities and operations described in Appendix 3D. In addition, two planning horizons for projected 14 climate change and sea level rise are provided, one at 2025 (ELT) and the other at 2060 (LLT). The 15 longer planning horizon to 2060 for climate change is assumed for the No Action Alternative (LLT) 16 compared to system water supply and demands to be commensurate with the 50-year 17 implementation timeframe for the action alternatives that include HCP/NCCP components (i.e., 18 Alternatives 1A-1C, 2A-2C, 3, 4, 5, 6A-C, 7, 8, and 9). The shorter planning horizon to 2025 – the ELT 19 scenario -- is assumed for the alternatives that do not include HCP/NCCP components (i.e., 20 Alternatives 2D, 4A, and 5A).

#### 21 Table 8-62. Water Quality Assessment Scenarios

Input Parameters	Existing Conditions	No Action Alternative	Project Alternatives		
Surface Water Demands <sup>a</sup>	2005/Recent Historical	2025/Full Water Rights	2025/Full Water Rights		
Conveyance	Through Delta	Through Delta	Various		
CVP/SWP Operational Criteria	Per USFWS and NMFS BiOps RPAs <sup>b</sup>	Per USFWS and NMFS BiOps RPAs <sup>b</sup>	Various		
Fall X2	No	Yes	Some Yes, Some No		
Climate Change/Sea Level Rise	None	Year 2060 (LLT) Year 2025 (ELT)	Year 2060 (BDCP alternatives) Year 2025 (non-HCP alternatives)		

<sup>a</sup> This is a simplified characterization of the water demands to illustrate the differences between the scenarios. Water demands for some purveyors under the No Action and action alternatives are the same as those under Existing Conditions, while others are increased to a full contract amount or 2030 level. See CALSIM II modeling assumptions for specific differences (Appendix 5A, *BDCP/California WaterFix FEIR/FEIS Modeling Technical Appendix*).

<sup>b</sup> U.S. Fish and Wildlife Service (USFWS) and National Marine Fisheries Service (NMFS) Biological Opinions (BiOps) Reasonable and Prudent Alternatives (RPAs) are described in Appendix 3D, *Defining Existing Conditions, No Action Alternative, No Project Alternative, and Cumulative Impact Conditions,* and Appendix 5A, *BDCP/California WaterFix FEIR/FEIS Modeling Technical Appendix.* 

22

1	able 8-63. Scenario Comparisons Performed for Impact Assessment Purposes
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Comparison		Purpose of Comparison				
1	Existing Conditions versus Alternatives (including No Action Alternative)	A required comparison to current conditions for CEQA purposes. Shows effects due not only to changes in conveyance facilities and operational criteria defined by the alternative, including meeting Fall X2, but also the effects of future surface water demands and climate change/sea level rise. <sup>a</sup>				
2	No Action Alternative versus Project Alternatives	Identifies potential alternative-specific effects caused by changes in conveyance facilities and operating criteria.				
a Ţ A V r	<sup>a</sup> The CEQA baseline, "Existing Conditions", is defined in Appendix 3D, <i>Defining Existing Conditions, No Action Alternative, No Project Alternative, and Cumulative Impact Conditions,</i> and for the purposes of quantitative water quality assessments, is represented by Existing Conditions modeling runs, not historical water quality monitoring data as presented in Section 8.1.3. <i>Existing Surface Water Quality.</i>					

2

#### 3 8.3.2.3 Effects Determinations

4 Both qualitative and quantitative water quality assessments have been conducted to determine the 5 anticipated changes in water quality that may occur throughout the affected environment from 6 implementing an alternative, relative to the water quality conditions that would occur under the 7 Existing Conditions or the No Action Alternative. The water quality effects of the action or 8 alternative would be adverse (under NEPA) and significant (under CEQA) if implementation of an 9 alternative would result in one of the numbered conditions below. As defined and used for 10 assessment purposes, these conditions serve as both effects criteria under NEPA and thresholds of 11 significance under CEQA. As is explained in more detail below, the thresholds build on, and add 12 detail to, general questions posed in the sample Initial Study checklist found in Appendix G to the 13 CEQA Guidelines. The refinements to the language set forth in that document reflects the application 14 of professional judgment and experience to the more general language found in the original.

- Cause exceedance of applicable state or federal numeric or narrative water quality
   objectives/criteria, or other relevant water quality effects thresholds identified for this
   assessment (applicable objectives/criteria are identified in Appendix 8A, *Water Quality Criteria and Objectives*, and the constituent-specific assessments in Section 8.3.1.7, *Constitute-Specific Considerations Used in the Assessment*), by frequency, magnitude, and geographic extent that
   would result in adverse effects to one or more beneficial uses within affected water bodies.
- Increase levels of a bioaccumulative pollutant by frequency, magnitude, and geographic extent
   such that the affected water body (or portion of a water body) would be expected to have
   measurably higher body burdens of the bioaccumulative pollutant in aquatic organisms, thereby
   substantially increasing the health risks to wildlife (including fish) or humans consuming those
   organisms.
- Cause long-term degradation of water quality in one or more water body of the affected
   environment, resulting in sufficient use of available assimilative capacity such that occasionally
   exceeding water quality objectives/criteria would be likely and would result in substantially
   increased risk for adverse effects to one or more beneficial uses.
- Further degrade water quality by measurable levels, on a long-term basis, for one or more
  parameters that are already impaired and, thus, included on the State's Clean Water Act

- Section 303(d) list for the water body, such that beneficial use impairment would be made
   discernibly worse.
- Substantially alter the existing drainage pattern of the site or area, including through the
  alteration of the course of a stream or river, in a manner which would result in substantial
  erosion or siltation on- or off-site.

6 The third effect assessment criterion/threshold listed above is triggered not by increased 7 exceedances of water quality standards or adverse impacts on beneficial uses, but rather by the 8 more sensitive threshold of demonstrated water quality degradation, on a long-term basis, that 9 eliminates a substantial amount of the receiving water body's available assimilative capacity. 10 thereby resulting in water quality conditions that substantially increase the likelihood of water 11 quality objectives/criteria exceedances and adverse effects to beneficial uses. This effects 12 assessment criterion/threshold would not be met if a substantial amount of available assimilative 13 capacity is used under the alternative assessed, yet substantial assimilative capacity remains such 14 that exceeding water quality objectives/criteria would be rare, if it were to occur at all and, 15 therefore, resulting water quality poses negligible risk for adverse effects to beneficial uses.

- 16 Similarly, the fourth effect assessment criterion/threshold above is met not by demonstrated or 17 potential adverse effects to beneficial uses, but rather the more sensitive criteria/threshold of 18 "measurable degradation," on a long-term basis, under already impaired conditions. This effect 19 assessment criterion/threshold is included in recognition that an adverse effects determination 20 should be more sensitive when water quality conditions are already impaired in a water body and, 21 therefore, any measurable worsening, on a long-term basis, may be considered substantial and 22 adverse. This fourth effects assessment criterion/threshold provides meaningful sensitivity for 23 already impaired conditions by requiring measurable changes, on a long-term basis, rather than 24 "any" change at any time (i.e., a change that could be calculated, but may not be measureable in the 25 actual environment, or may not occur frequently enough to measurably alter water quality on a 26 long-term basis).
- The fifth effect assessment criterion/threshold listed above applies to alteration of drainage
  patterns, which occurs through construction of various components of the project. Consequently,
  effects of the project were assessed relative to this criterion/threshold fully in the sections relating
  to effects of construction only.
- As indicated above, these thresholds/criteria set forth above were derived from questions relating
  to hydrology and water quality in Appendix G (Section IX) of the CEQA Guidelines. Without
  refinements, thresholds derived literally from that source would read as follows:
- Violate any water quality standards (criterion 1);
- Substantially alter the existing drainage pattern of the site or area, including through the
   alteration of the course of a stream or river, in a manner which would result in substantial
   erosion or siltation on- or off-site (criterion 5);
- Otherwise substantially degrade water quality (criteria 3 and 4).

Appendix G thresholds of significance relating specifically to hydrology and flooding, and whether
 the project would substantially increase the rate or amount of surface runoff in a manner which
 would result in flooding on- or off-site, are addressed in Chapter 6, *Surface Water*. The above-listed

- 42 Appendix G thresholds have been integrated into the five numbered effects criteria/thresholds
- 43 listed above and the applicable water quality objectives/criteria are identified in Appendix 8A,

- Water Quality Criteria and Objectives, and in Section 8.3.1.7, Constitute-Specific Considerations Used
   in the Assessment.
- 3 The first bulleted Appendix G threshold, "violate any water quality standard," was refined for 4 application in effects criterion/threshold #1. This is because a "water quality standard" contains 5 three components: 1) the beneficial uses of the water body to be protected, 2) the criteria/objectives 6 that, when met, result in water quality protective of the designated beneficial uses, and 3) an 7 antidegradation policy. Therefore, effects criterion/threshold #1 started with the basic concept 8 behind this first Appendix G threshold, and was further refined to account for the frequency, 9 magnitude, and geographic extent with which a water quality criterion or objective could be 10 exceeded, thereby giving the assessor the ability to relate such exceedances to adverse effects on 11 beneficial uses (i.e., actual adverse environmental effects). As such, effects criterion/threshold #1 12 will identify significant impacts under CEQA when water quality under an alternative is anticipated 13 to change substantially, thereby causing adverse effects to beneficial uses, and will avoid making 14 such determinations when the violation of a water quality standard is too infrequent, low in 15 magnitude, and/or isolated geographically to actually cause any adverse effects on beneficial uses of 16 the water body or water body segment.
- 17 Similarly, the third bulleted Appendix G threshold of "... substantially degrade water quality," is
- vague as written and thus not sufficiently specific to allow meaningful or precise application as a
   threshold of significance. Therefore, it too has been refined and expanded into effects
- 20 criteria/thresholds #3 and #4 enumerated above.
- Finally, the second bulleted CEQA Appendix G threshold has been included directly as effects
  criterion/threshold #5. Consequently, the applicable water quality thresholds of significance
  identified in Section IX of Appendix G of the CEQA Guidelines have been fully incorporated into the
  five numbered effects criteria/thresholds used to assess the identified water quality changes under
- 25 the alternatives for the purposes of making impact determinations for CEQA purposes.

## 26 8.3.3 Effects and Mitigation Approaches

#### 27 8.3.3.1 No Action Alternative

- Pursuant to the description of comparisons made in this chapter, which are discussed in Section
  8.3.2.2, this section contains the comparison of the No Action Alternative vs. Existing Conditions for
  CEQA purposes.
- Under the No Action Alternative, the facilities and operations of the SWP and CVP would continue to
   be similar to Existing Conditions with the following changes.
- Effects of sea level rise and climate change on system operations.
- An increase in demands and the buildout of facilities associated with water rights and CVP and SWP contracts of about 443 thousand acre-feet per year (TAF/year), north of Delta at the future level of development. This is an increase in CVP municipal and industrial (M&I) service contracts (253 TAF/year) and water rights (184 TAF/year) related primarily to urban M&I use, especially in the communities in El Dorado, Placer, and Sacramento Counties.
- An increase in demands associated with SWP contracts, up to full contract amounts, south of
   Delta at the future level of development. SWP M&I demands, which under the existing level of
   development vary on hydrologic conditions between 3.0 and 4.1 MAF per year, under the future

1 condition are at maximum contract amounts in all hydrologic conditions. This represents a 2 potential 25% increase on average in south of Delta demands under SWP M&I contracts 3 between existing and future levels of development due to assumed additional development and 4 demographics. 5 New urban intake/Delta export facilities: 6 Freeport Regional Water Project (see Appendix 5A, BDCP/California WaterFix FEIR/FEIS 7 *Modeling Technical Appendix,* for information on additional East Bay Municipal Utility 8 District (EBMUD) demand of about 26 TAF/year on the average with increased demand in 9 dry years) 10 30 million-gallon-per-day City of Stockton Delta Water Supply Project 0 11 Delta-Mendota Canal-California Aqueduct Intertie 0 12 Contra Costa Water District Alternative Intake and 55 TAF/year increased demand 0 13 • South Bay Aqueduct rehabilitation, to 430 cubic feet per seconds (cfs) capacity, from the 14 junction with California Aqueduct to Alameda County Flood Control and Water Conservation 15 District Zone 7. 16 An increase in supplies for wildlife refuges including Firm Level 2 supplies of about 8 TAF/year 17 at the future level of development. In addition, there is a shift in refuge demands from south to north (24 TAF/year reduction in south of Delta and 32 TAF/year increase in north of Delta). 18 19 Implementation of the Fall X2 Reasonable and Prudent Alternative (RPA) action (see Appendix 20 5A, BDCP/California WaterFix FEIR/FEIS Modeling Technical Appendix), which requires 21 maintenance of X2 at specific locations in wet and above normal years in September and 22 October, plus releases in November to augment Delta outflow dependent on hydrology. 23 A detailed description of the modeling assumptions associated with the No Action Alternative is 24 included in Appendix 5A, BDCP/California WaterFix FEIR/FEIS Modeling Technical Appendix. 25 Note that the numbering of water quality impacts for the No Action Alternative, presented below, is 26 consistent with the numbering of impacts for the action alternatives, For the action alternatives, two 27 numbered impacts are provided for each constituent or constituent class, one for impacts due to 28 water conveyance facilities operations and maintenance, and the other for impacts due to 29 implementation of conservation measures under BDCP alternatives or Environmental Commitments 30 under HCP alternatives. For the No Action Alternative, only discussion of impacts due to water 31 conveyance facilities operations and maintenance is applicable. Therefore, only one numbered 32 impact for each constituent or constituent-class is provided for the No Action Alternative, consistent 33 with the numbering for the action alternatives' water conveyance facilities operations and 34 maintenance impacts.

# Impact WQ-1: Effects on Ammonia Concentrations Resulting from Facilities Operations and Maintenance

#### 37 Upstream of the Delta

- 38 Substantial point sources of ammonia-N do not exist upstream of the SRWTP in the Sacramento
- River watershed, in the watersheds of the eastern tributaries (Cosumnes, Mokelumne, and Calaveras
- 40 Rivers), or upstream of the Delta in the San Joaquin River watershed. Nonpoint sources of ammonia-
- 41 N within the watersheds are also relatively low, thus resulting in generally low ammonia-N

- 1 concentrations in the reservoirs and rivers of the watersheds. Consequently, any modified reservoir
- 2 operations and subsequent changes in river flows under the No Action Alternative, relative to
- 3 Existing Conditions, are expected to have negligible, if any, effects on reservoir and river ammonia-N
- 4 concentrations upstream of Freeport in the Sacramento River watershed and upstream of the Delta
- 5 in the San Joaquin River watershed. Any negligible changes in ammonia-N concentrations that may
- 6 occur in the water bodies of the affected environment located upstream of the Delta would not be of
- frequency, magnitude and geographic extent that would adversely affect any beneficial uses or
  substantially degrade the quality of these water bodies, with regards to ammonia.

#### 9 Delta

10 As summarized in Table 8-40, under the No Action Alternative, it is assumed that SRWTP upgrades 11 would be in place, and thus that the average monthly effluent ammonia concentration would not 12 exceed 1.5 mg/L-N in April through October and 2.4 mg/L-N in November through March. In 13 comparison, the permitted average monthly effluent ammonia concentration under the Existing 14 Conditions is 33 mg/L-N, with actual monthly average ammonia concentration in the effluent being 15 approximately 24 mg/L-N (Central Valley Regional Water Quality Control Board 2010e). Because of 16 this, ammonia concentrations in the Sacramento River downstream of the SRWTP would be 17 substantially lower under the No Action Alternative, relative to Existing Conditions. As shown in 18 Figure 8-52, Sacramento River ammonia concentrations currently are of the same magnitude as San 19 Joaquin River and San Francisco Bay concentrations of ammonia during the January through March 20 period of the year, and much greater than these two sources for the remainder of the year. 21 Consequently, a substantial decrease in Sacramento River ammonia concentrations is expected to 22 decrease ammonia concentrations for all areas of the Delta that are influenced by Sacramento River 23 water. Additionally, San Joaquin River and San Francisco Bay concentrations are similar to each 24 other throughout the year (Figure 8-52), indicating that any change in source water fraction from 25 BAY to SJR or from SJR to BAY at locations in the Delta would not substantially alter concentrations 26 at these locations. Therefore, at locations which are not influenced notably by Sacramento River 27 water, concentrations are expected to remain relatively unchanged. Any negligible increases in 28 ammonia-N concentrations that may occur at certain locations in the Delta would not be of 29 frequency, magnitude and geographic extent that would adversely affect any beneficial uses or 30 substantially degrade the water quality at these locations, with regards to ammonia.

#### 31 SWP/CVP Export Service Areas

- 32 The assessment of effects on ammonia in the SWP/CVP Export Service Areas is based on assessment 33 of ammonia-N concentrations at Banks and Jones pumping plants. The dominant source waters 34 influencing the Banks and Jones pumping plants are the Sacramento and San Joaquin Rivers (see 35 Appendix 8D, Source Water Fingerprinting Results). As discussed above for the Plan Area, for areas of 36 the Delta that are influenced by Sacramento River water, including Banks and Jones pumping plants, 37 ammonia concentrations are expected to decrease under the No Action Alternative, relative to 38 Existing Conditions. This decrease in ammonia-N concentrations for water exported via the south 39 Delta pumps is not expected to result in adverse effects on beneficial uses or substantially degrade 40 water quality of exported water, with regards to ammonia.
- In summary, based on the discussion above, effects on ammonia of facilities operations and
  maintenance are considered to be not adverse.
- 43 *CEQA Conclusion*: Key findings discussed in the effects assessment provided above are summarized
   44 here, and are then compared to the CEQA thresholds of significance (defined in Section 8.3.2,

- Determination of Effects) for the purpose of making the CEQA impact determination for this
   constituent. For additional details on the effects assessment findings that support this CEQA impact
   determination, see the effects assessment discussion that immediately precedes this conclusion.
- 4 Ammonia-N concentrations are generally low in the reservoirs and rivers of the watersheds, owing 5 to the lack of substantial point and nonpoint sources of ammonia-N upstream of the SRWTP in the 6 Sacramento River watershed, in the watersheds of the eastern tributaries (Cosumnes, Mokelumne, 7 and Calaveras Rivers), or upstream of the Delta in the San Joaquin River watershed. Consequently, 8 any modified reservoir operations and subsequent changes in river flows under the No Action 9 Alternative, relative to Existing Conditions, are expected to have negligible, if any, effects on 10 reservoir and river ammonia-N concentrations upstream of Freeport in the Sacramento River 11 watershed and upstream of the Delta in the San Joaquin River watershed.
- Ammonia-N concentrations in the Sacramento River downstream of the SRWTP would be substantially lower under the No Action Alternative, relative to Existing Conditions, due to upgrades to the SRWTP that are assumed to be in place, and thus, ammonia concentrations for all areas of the Delta that are influenced by Sacramento River water are expected to decrease. At locations which are not influenced notably by Sacramento River water, concentrations are expected to remain relatively unchanged, due to the similarity in SJR and BAY concentrations and the lack of expected changes in either of these concentrations.
- 19The assessment of effects on ammonia in the SWP/CVP Export Service Areas is based on assessment20of ammonia-N concentrations at Banks and Jones pumping plants. As discussed above for the Plan21Area, for areas of the Delta that are influenced by Sacramento River water, including Banks and22Jones pumping plants, ammonia-N concentrations are expected to decrease under the No Action23Alternative, relative to Existing Conditions.
- 24 Based on the above, there would be no substantial, long-term increase in ammonia-N concentrations 25 in the rivers and reservoirs upstream of the Delta, in the Plan Area, or the waters exported to the 26 SWP/CVP Export Service Areas under the No Action Alternative relative to Existing Conditions. As 27 such, this alternative is not expected to cause additional exceedance of applicable water quality 28 objectives/criteria by frequency, magnitude, and geographic extent from ammonia that would cause 29 adverse effects on any beneficial uses of waters in the affected environment. Because ammonia 30 concentrations would not be expected to increase substantially, no long-term water quality 31 degradation is expected to occur and, thus, no adverse effects on beneficial uses would occur. 32 Ammonia is not 303(d) listed within the affected environment and thus any minor increases that 33 may occur in some areas would not make any existing ammonia-related impairment measurably 34 worse because no such impairments currently exist. Because ammonia-N is not bioaccumulative, 35 minor increases that may occur in some areas would not bioaccumulate to greater levels in aquatic 36 organisms that would, in turn, pose substantial health risks to fish, wildlife, or humans. This impact 37 is considered to be less than significant.

# Impact WQ-3: Effects on Boron Concentrations Resulting from Existing Facilities Operations and Maintenance

#### 40 Upstream of the Delta

41 Under the No Action Alternative, greater water demands and climate change would alter the
42 magnitude and timing of reservoir releases and river flows upstream of the Delta in the Sacramento
43 River watershed and eastside tributaries, relative to Existing Conditions. Because substantial

- sources of boron do not exist upstream of the Delta in the watersheds of the Sacramento River and
   eastside tributaries, concentrations of boron in surface water are low and often below detection
- 3 limits (see Section 8.1, *Environmental Setting/Affected Environment*). Consequently, changes in the
- 4 magnitude and timing of reservoir releases and river flows upstream of the Delta would have
- 5 negligible, if any, effect on boron sources, and ultimately the concentration of boron in the
- 6 Sacramento River, the eastside tributaries, and the various reservoirs of the related watersheds.
- 7 Consequently, the No Action Alternative would not be expected to cause exceedance of boron
- 8 objectives or substantially degrade water quality with respect to boron and thus, would not
- 9 adversely affect any beneficial uses of the Sacramento River, the eastside tributaries, or their
   10 associated reservoirs upstream of the Delta.
- 11 South of the Delta, the San Joaquin River is a substantial source of boron. While tributaries and 12 associated reservoirs of the lower San Joaquin are likely negligible sources of boron, loading in the 13 lower San Joaquin watershed contributes to relatively high concentrations which can be sourced to 14 agricultural irrigation of soils containing boron and use of water imported from the south Delta. 15 Average boron concentrations in the lower San Joaquin River at Vernalis are inversely correlated to 16 net river flow and the dilution provided by this flow. Under the No Action Alternative, long-term 17 average flows at Vernalis would decrease 6% relative to Existing Conditions (as a result of climate 18 change and increased water demands) (Appendix 5A, BDCP/California WaterFix FEIR/FEIS Modeling 19 Technical Appendix). Based on best-fit regressions of annual average San Joaquin River flow and 20 boron, these decreases in flow would correspond to a potential increase in long-term average boron 21 of about 2% relative to Existing Conditions (Appendix 8F, Table Bo-32). The relatively small 22 increase would not cause boron concentrations to exceed applicable objectives relative to Existing 23 Conditions and would not cause substantial long-term water quality degradation with regards to 24 boron. Accordingly, with respect to the 303(d) listing of the lower San Joaquin River impairment for 25 boron would not be made discernibly worse. The No Action Alternative also would not be expected 26 to adversely affect necessary TMDL actions implemented to reduce boron loading in the lower San 27 Joaquin River because the modeled increases are associated with less dilution of the existing load 28 and boron loading would not be anticipated to change measurably. Consequently, the small 29 increases in lower San Joaquin River boron levels that may occur under the No Action Alternative, 30 relative to Existing Conditions, would not be expected to adversely affect any beneficial uses of the 31 lower San Joaquin River.

#### 32 **Delta**

33 Relative to Existing Conditions, the No Action Alternative would result in generally similar long-term 34 annual average boron concentrations, or decreased average concentrations, at ten of the eleven 35 Delta assessment locations for the 16-year period modeled (i.e., 1976–1991), and would increase 36 only at the Jones Pumping Plant location by about 3% (Appendix 8F, Table Bo-2). Increased monthly 37 average concentrations would occur under the No Action Alternative at nine of the assessment 38 locations during the months of December through June, with decreased or similar concentrations 39 occurring only at two interior Delta locations (i.e., SF Mokelumne River at Staten Island and San 40 Joaquin River at Buckley Cove). For the drought year period modeled (i.e., 1987–1991), the No 41 Action Alternative would result in increased annual average concentrations at six locations (up to a 42 maximum 4% increase at the Jones Pumping Plant) relative to Existing Conditions.

With respect to the 2,000 μg/L EPA drinking water human health advisory objective (i.e., for
children), the long-term annual average and monthly average boron concentrations, for either the
16-year period or drought period modeled, are low and would never exceed this objective at any of
- 1 the eleven Delta assessment locations under the No Action Alternative (i.e., maximum long-term
- 2 average concentration of about 417  $\mu$ g/L at the Sacramento River at Mallard Island), which
- 3 represents a slight decrease from the Existing Conditions (Appendix 8F, Table Bo-3A). Long-term
- average boron concentrations would be similar or slightly lower at most Delta assessment locations,
   and no changes would result in measureable long-term use of assimilative capacity (i.e., less than
- 6 3% reduction) or further degradation of water quality conditions with respect to the 2,000 μg/L
- objective (Appendix 8F, Table Bo-4). Consequently, boron levels that may occur under the No Action
- 8 Alternative, relative to Existing Conditions, would not be expected to adversely affect municipal
- 9 water supply beneficial uses of the Delta.
- 10 Similarly, under the No Action Alternative, the long-term annual average and monthly average 11 boron concentrations for either the 16-year period or drought period modeled would never exceed 12 the lowest agricultural objective of 500  $\mu$ g/L contained in the San Francisco Bay RWQCB (Region 2) 13 Basin Plan at any Delta assessment location except at the Sacramento River at Mallard Island and 14 San Joaquin River at Antioch locations (Appendix 8F, Table Bo-3A). However, the agricultural 15 beneficial use is not an existing designated use at Mallard Island within the Region 2 Basin Plan, and 16 the Antioch location is in the far western Delta and not a location of agricultural diversions 17 (California Department of Water Resources 1995). Small reductions in the modeled long-term 18 average assimilative capacity would occur only at the Jones and Banks pumping plants, Old River at 19 Rock Slough, and Sacramento River at Emmaton locations (e.g., maximum reduction of 3% at Jones 20 Pumping Plant for both the 16-year and 4% for the modeled drought period) (Appendix 8F, Boron, 21 Table Bo-5). Moreover, the reduced assimilative capacity would not lead to an increased frequency 22 of exceedances of objectives because the absolute concentrations would be well below the lowest 23  $500 \,\mu g/L$  objective for the protection of agricultural beneficial uses, as indicated in plots of monthly 24 average boron concentrations for representative interior and south Delta locations (i.e., Franks 25 Tract, Old River at Rock Slough, Jones Pumping Plant, and Old River at Tracy Road) (Appendix 8F, 26 Figure Bo-2). Consequently, the small increases in average boron concentrations that may occur 27 under the No Action Alternative, relative to Existing Conditions, would not be expected to adversely 28 affect municipal or agricultural water supply beneficial uses of the Delta, or substantially degrade 29 water quality with respect to boron.

# 30 SWP/CVP Export Service Areas

31 Under the No Action Alternative, relatively small increases would occur in long-term average boron 32 concentrations at the Jones and Banks pumping plants relative to the Existing Conditions (i.e., up to 33 4% at Jones pumping plant for both the 16-year and drought period modeled) (Appendix 8F, Table 34 Bo-2). With respect to the 303(d) listing of the lower San Joaquin River impairment for boron, 35 increased boron concentrations in exported water to the San Joaquin River basin could lead to 36 increased loading in the lower San Joaquin River since boron is principally related to irrigation 37 water deliveries. However, the absolute average boron concentrations at Jones Pumping Plant 38 would be low relative to applicable objectives (Appendix 8F, Figure Bo-2), and the reduction in 39 assimilative capacity would be minor (i.e., 4% reduction for the drought period modeled) compared 40 to the Existing Conditions (Appendix 8F, Table Bo-5). Thus, the long-term increased boron concentrations would not be expected to cause further measurable degradation in the lower San 41 42 Joaquin River that would make the existing impairment discernibly worse or adversely affect 43 necessary TMDL actions implemented to reduce boron loading. Consequently, the small increases in 44 average boron concentrations that may occur under the No Action Alternative, relative to Existing 45 Conditions, would not be expected to adversely affect municipal or agricultural water supply

- beneficial uses in the SWP and CVP service area, or substantially degrade water quality with respect
   to boron.
- 3 In summary, the effects of additional future climate change/sea level rise under the No Action
- 4 Alternative conditions would result in relatively small increases in long-term average boron
- 5 concentrations in the lower San Joaquin River and several Delta locations. However, the predicted
- 6 changes would not be expected to cause exceedances of applicable objectives or further measurable
- 7 water quality degradation, and thus would not constitute an adverse effect on water quality.
- *CEQA Conclusion:* Key findings discussed in the effects assessment provided above are summarized
   here, and are then compared to the CEQA thresholds of significance (defined in Section 8.3.2,
   *Determination of Effects*) for the purpose of making the CEQA impact determination for this
   constituent. For additional details on the effects assessment findings that support this CEQA impact
   determination, see the effects assessment discussion that immediately precedes this conclusion.
- Boron is not a constituent of concern in the Sacramento River watershed upstream of the Delta, thus river flow rate and reservoir storage reductions that would occur under the No Action Alternative, relative to Existing Conditions, would not be expected to result in a substantial adverse change in boron levels. Additionally, relative to Existing Conditions, the No Action Alternative would not result in reductions in river flow rates (i.e., less dilution) or increased boron loading such that there would be any substantial increase in boron concentrations upstream of the Delta in the San Joaquin River watershed.
- 20 It is expected there would be no substantial change in Delta boron levels (i.e., <4% increase at any 21 assessment location) in response to a shift in the Delta source water percentages under this 22 alternative or substantial degradation of these water bodies. With respect to the 303(d) listing of 23 boron in the lower San Joaquin River for the agricultural water supply beneficial use, the potential 24 small increase in long-term average boron concentration associated with reduced flows and 25 exported water at the Jones Pumping Plant would not be expected to cause substantial additional 26 boron loading, or further degradation at measurable levels in the lower San Joaquin River, and thus 27 would not cause the existing impairment to be discernibly worse.
- 28 Boron is not a bioaccumulative constituent, thus any increased concentrations under the No Action 29 Alternative would not result in adverse boron bioaccumulation effects to aquatic life or humans. 30 Relative to Existing Conditions, the No Action Alternative would not result in substantially increased 31 boron concentrations such that frequency of exceedances of municipal and agricultural water supply 32 objectives would increase. The levels of boron degradation that may occur under the No Action 33 Alternative would not be of sufficient magnitude to cause substantially increased risk of exceeding 34 objectives or adverse effects to municipal or agricultural beneficial uses, or any other beneficial 35 uses, within the affected environment. Based on these findings, this impact is determined to be less 36 than significant.

# Impact WQ-5: Effects on Bromide Concentrations Resulting from Facilities Operations and Maintenance

### 39 Upstream of the Delta

- 40 Under the No Action Alternative, greater water demands will alter the magnitude and timing of
- 41 reservoir releases upstream of the Delta, relative to Existing Conditions. As shown in Table 8-43, the
- 42 Sacramento River watershed and eastside tributaries are negligible sources of bromide to the Delta.

While greater water demands under the No Action Alternative would alter the magnitude and
timing of reservoir releases north and east of the Delta, these activities would have negligible, if any,
effect on the sources, and ultimately the concentration of bromide in the Sacramento River, the
eastside tributaries, and the various reservoirs of the related watersheds. Consequently, the No
Action Alternative would not be expected to adversely affect the MUN beneficial use, or any other
beneficial uses, of the Sacramento River, the eastside tributaries, or their associated reservoirs
upstream of the Delta.

8 South of the Delta, the San Joaquin River is a substantial source of bromide. While tributaries and 9 associated reservoirs of the lower San Joaquin are likely negligible sources of bromide, bromide on 10 the lower San Joaquin is relatively high and can be sourced to agriculture irrigation water imported 11 from the southern Delta. Agricultural irrigation drainage is the primary source of bromide on the 12 lower San Joaquin River, where concentrations at Vernalis are inversely correlated to net river flow 13 and the dilution provided by this flow. Under the No Action Alternative, long-term average flows at 14 Vernalis would decrease 6% relative to Existing Conditions (Appendix 5A, BDCP/California WaterFix 15 FEIR/FEIS Modeling Technical Appendix). Based on best-fit regressions of annual average San 16 Joaquin River flow and bromide, these decreases in flow would correspond to a possible increase in 17 long-term average bromide of about 3% relative to Existing Conditions (Appendix 8E, Bromide, 18 Table 24). The relatively small magnitude of this increase is considered to be less than substantial. 19 Moreover, there are no existing municipal intakes on the lower San Joaquin River. Consequently, the 20 small increases in lower San Joaquin River bromide levels that may occur under the No Action 21 Alternative, relative to Existing Conditions, would not be expected to adversely affect the MUN 22 beneficial use, or any other beneficial uses, of the lower San Joaquin River.

### 23 **Delta**

24 Relative to Existing Conditions, the No Action Alternative would result in small decreases in long-25 term average bromide concentrations at all modeled Delta assessment locations with the exception 26 being the Sacramento River at Emmaton for the drought period (Appendix 8E, Bromide, Table 2). 27 Long-term average concentrations of seawater-derived constituents decrease under the No Action 28 Alternative relative to Existing Conditions because the No Action Alternative includes Fall X2 29 operations, while Existing Conditions does not (Appendix 3D, Defining Existing Conditions, No Action 30 Alternative, No Project Alternative, and Cumulative Impact Conditions, and Appendix 5A, 31 BDCP/California WaterFix FEIR/FEIS Modeling Technical Appendix). Therefore, even though sea level 32 rise is included in the No Action Alternative, and not in Existing Conditions, the effect of Fall X2 on 33 bromide is generally greater than sea level rise. For the modeled drought period, long-term bromide 34 concentrations at Emmaton are predicted to increase by about 8%.

35 The modeled frequency with which bromide concentration exceeds 50 and 100  $\mu$ g/L would change 36 only slightly at all 11 assessment locations, with some Delta assessment locations experiencing 37 improved water quality relative to bromide (Appendix 8E, Bromide, Table 2). However, small 38 increases in modeled concentration threshold exceedances would occur at some Delta interior and 39 western Delta assessment locations. In the Delta interior at Rock Slough and Franks Tract, the 40 frequency of exceeding 100  $\mu$ g/L would increase by a maximum of about 3 percentage points (4 41 percentage points for modeled drought period). Larger increases would occur in the western Delta, 42 however, where the frequency of exceeding  $100 \mu g/L$  would increase by as much as 7 percentage 43 points at Emmaton (2 percentage points for modeled drought period). The greater frequencies of 44 exceedance can be sourced primarily to the assumptions of sea level rise in the late long-term. While 45 the greater influence of sea water would result in slightly more frequent bromide conditions

- 1 exceeding 50 and 100  $\mu$ g/L in these select interior and western Delta locations, the resulting
- 2 conditions would not be expected to adversely affect MUN beneficial uses, or any other beneficial
- use, particularly when considering the relatively small change in long-term annual average
   concentration.

5 The seasonal intakes at Mallard Slough and City of Antioch are infrequently used due to water 6 quality constraints related to sea water intrusion. On a long-term average basis, bromide at these 7 locations is in excess of  $3,000 \,\mu\text{g/L}$ , but during seasonal periods of high Delta outflow can be <300 8 µg/L. Given these seasonal constraints on use, mass balance modeling predicts that use of these 9 intakes would most frequently occur during the months of February, March, and April of wet and 10 above normal water year types when water quality suitable for diversion would be most typically 11 available. Focusing on this period of most likely seasonal use (February–April of wet and above 12 normal water years), under the No Action Alternative average bromide concentrations would 13 increase about 5% at the City of Antioch intake and would decrease about 4% at the Mallard Slough 14 intake relative to Existing Conditions (Appendix 8E, Bromide, Table 25). Such a relatively small 15 predicted increase in bromide concentrations at the City of Antioch intake would not be expected to 16 adversely affect MUN beneficial uses, or any other beneficial use, while decreases at Mallard Slough 17 would be considered beneficial.

18The discussion above is based on results of the mass-balance modeling approach. Results of the19modeling approach which used relationships between EC and chloride and between chloride and20bromide (see Section 8.3.1.3, *Plan Area*) were consistent with the discussion above, and assessment21of bromide using these data results in the same conclusions as are presented above for the mass-22balance approach (see Appendix 8E, *Bromide*, Tables 3 and 26).

### 23 SWP/CVP Export Service Areas

24 Under the No Action Alternative, long-term average bromide concentrations at the Banks and Jones 25 pumping plants would decrease by as much as 13% relative to Existing Conditions (Appendix 8E, 26 Bromide, Table 2). As explained above for the Delta, long-term average concentrations of seawater-27 derived constituents decrease under the No Action Alternative relative to Existing Conditions 28 because the No Action Alternative includes Fall X2, while Existing Conditions does not (Appendix 29 3D, 5A). Therefore, even though sea level rise is included in the No Action Alternative, and not in 30 Existing Conditions, the effect of Fall X2 on bromide is generally greater than sea level rise. The 31 frequency with which bromide would exceed bromide concentration thresholds at the Banks and 32 Jones pumping plants, relative to Existing Conditions, would remain unchanged or would improve 33 slightly, including years of drought (Appendix 8E, Bromide, Table 2). Consequently water exported 34 into the SWP/CVP Export Service Areas through these south Delta pumps would be of similar or 35 slightly better quality with regards to bromide under the No Action Alternative, relative to Existing 36 Conditions.

The discussion above is based on results of the mass-balance modeling approach. Results of the
modeling approach which used relationships between EC and chloride and between chloride and
bromide (see Section 8.3.1.3, *Plan Area*) were consistent with the discussion above, and assessment
of bromide using these data results in the same conclusions as are presented above for the massbalance approach (see Appendix 8E, *Bromide*, Table 3).

Maintenance of SWP and CVP facilities under the No Action Alternative would not be expected to
create new sources of bromide or contribute towards a substantial change in existing sources of
bromide in the affected environment. Maintenance activities would not be expected to cause any

substantial change in bromide such that MUN beneficial uses, or any other beneficial use, would be
 adversely affected anywhere in the affected environment.

*CEQA Conclusion*: Key findings discussed in the effects assessment provided above are summarized
 here, and are then compared to the CEQA thresholds of significance (defined in Section 8.3.2,
 *Determination of Effects*) for the purpose of making the CEQA impact determination for this
 constituent. For additional details on the effects assessment findings that support this CEQA impact
 determination, see the effects assessment discussion that immediately precedes this conclusion.

8 While greater water demands under the No Action Alternative would alter the magnitude and 9 timing of reservoir releases north and east of the Delta, these activities would have negligible, if any, 10 effect on the sources of bromide, and ultimately the concentration of bromide in the Sacramento 11 River, the eastside tributaries, and the various reservoirs of the related watersheds. However, south 12 of the Delta, the San Joaquin River is a substantial source of bromide, primarily due to the use of irrigation water imported from the southern Delta. Concentrations of bromide at Vernalis are 13 14 inversely correlated to net river flow. Under the No Action Alternative, long-term average flows at 15 Vernalis would decrease only slightly, resulting in less than substantial predicted increases in long-16 term average bromide of about 3% relative to Existing Conditions.

17 Relative to Existing Conditions, the No Action Alternative would result in small decreases in long-18 term average bromide concentrations at all modeled Delta assessment locations with the exception 19 being the Sacramento River at Emmaton for the drought period. For the modeled drought period, 20 long-term bromide concentrations at Emmaton are predicted to increase by about 8%. Small 21 increases in modeled concentration threshold exceedances would occur at some Delta interior and 22 western Delta assessment locations, including Rock Slough, Franks Tract, and Emmaton, but the 23 resulting conditions would not be expected to adversely affect MUN beneficial uses, or any other 24 beneficial use. Moreover, the small (i.e.,  $\leq 5\%$ ) predicted increase in long-term average bromide 25 concentrations at the City of Antioch intake would not be expected to adversely affect MUN 26 beneficial uses while decreases at Mallard Slough would be considered beneficial.

The assessment of effects on bromide in the SWP/CVP Export Service Areas is based on assessment
of changes in bromide concentrations at Banks and Jones pumping plants. Long-term average
bromide concentrations at the Banks and Jones pumping plants are predicted to decrease by as
much as 13% relative to Existing Conditions while exceedance of bromide concentration thresholds
at the Banks and Jones pumping plants, would remain largely unchanged.

32 Based on the above, the No Action Alternative would not cause exceedance of applicable state or 33 federal numeric or narrative water quality objectives/criteria because none exist for bromide. The 34 No Action Alternative would not result in any substantial change in long-term average bromide 35 concentration or exceed 50 and 100  $\mu$ g/L assessment threshold concentrations by frequency, 36 magnitude, and geographic extent that would result in adverse effects on any beneficial uses within 37 affected water bodies. Bromide is not a bioaccumulative constituent and thus concentrations under 38 this alternative would not result in bromide bioaccumulating in aquatic organisms. Increases in 39 exceedances of the 100  $\mu$ g/L assessment threshold concentration would be 7 percentage points or 40 less at all locations assessed, which is considered to be less-than substantial long-term degradation 41 of water quality. The levels of bromide degradation that may occur under the No Action Alternative 42 would not be of sufficient magnitude to cause substantially increased risk for adverse effects on any 43 beneficial uses of water bodies within the affected environment. Bromide is not 303(d) listed and 44 thus the minor increases in long-term average bromide concentrations would not affect an existing

beneficial use impairment because no such use impairment currently exists for bromide. Based on
 these findings, this impact is less than significant.

# Impact WQ-7: Effects on Chloride Concentrations Resulting from Facilities Operations and Maintenance

### 5 **Upstream of the Delta**

6 Under the No Action Alternative, greater water demands and climate change would alter the 7 magnitude and timing of reservoir releases and river flows upstream of the Delta in the Sacramento 8 River watershed and eastside tributaries, relative to Existing Conditions. Because substantial 9 sources of chloride do not exist upstream of the Delta, concentrations of chloride in surface water 10 are low and often below detection limits (see "Section 8.1, Environmental Setting/Affected 11 *Environment*). Consequently, changes in the magnitude and timing of reservoir releases and river 12 flows upstream of the Delta would have negligible, if any, effect on chloride sources, and ultimately 13 the concentration of chloride in the Sacramento River, the eastside tributaries, and the various 14 reservoirs of the related watersheds. Consequently, the No Action Alternative would not be expected 15 to cause exceedance of chloride objectives/criteria or substantially degrade water quality with respect to chloride and thus would not adversely affect any beneficial uses of the Sacramento River, 16 17 the eastside tributaries, or their associated reservoirs upstream of the Delta.

18 South of the Delta, the San Joaquin River has generally elevated chloride concentrations compared 19 to the Sacramento River and east side tributaries; however, average monthly and maximum 20 concentrations are below the applicable drinking water MCL of 250 mg/L and the EPA chronic 21 aquatic life criterion of 230 mg/L (Appendix 8G, *Chloride*, Table Cl-2). The chloride in the lower San 22 Joaquin River can be sourced to accumulation of salts in agricultural drainage from irrigation water 23 imported from the southern Delta. Chloride concentrations at Vernalis are inversely correlated to 24 net river flow and the dilution provided by the flow. Under the No Action Alternative, long-term 25 average flows at Vernalis would decrease by an estimated 6% relative to Existing Conditions (as a 26 result of climate change and increased water demands). Based on best-fit regressions of annual 27 average San Joaquin River flow and chloride, these decreases in flow would correspond to a 28 potential increase in long-term average chloride concentrations of about 2% relative to Existing 29 Conditions (Appendix 8G, Table Cl-62). The relatively small increase would not cause chloride 30 concentrations to exceed applicable objectives relative to existing concentrations and would not 31 cause substantial long-term water quality degradation with regards to chloride. Moreover, there are 32 no existing municipal supply intakes on the lower San Joaquin River. Consequently, the small 33 increases in lower San Joaquin River chloride levels that may occur under the No Action Alternative, 34 relative to Existing Conditions, would not be expected to adversely affect any beneficial uses of the 35 lower San Joaquin River.

### 36 **Delta**

- 37 Relative to Existing Conditions, modeling predicts that the No Action Alternative would result
- 38 primarily in small decreases in long-term average chloride concentrations for the 16-year period
- modeled (i.e., 1976–1991) at all Delta assessment locations (Appendix 8G, Table Cl-1 and Table Cl Long-term average concentrations of seawater-derived constituents decrease under the No
- 40
   2). Long-term average concentrations of seawater-derived constituents decrease under the No
   41
   Action Alternative relative to Existing Conditions because the No Action Alternative includes Fall X2,
- 41 Action Alternative relative to Existing Conditions because the No Action Alternative includes rail X2, 42 while Existing Conditions does not (Appendix 3D, *Defining Existing Conditions, No Action Alternative*,
- 43 No Project Alternative, and Cumulative Impact Conditions, and Appendix 5A, BDCP/California

1 WaterFix FEIR/FEIS Modeling Technical Appendix). Therefore, even though sea level rise is included 2 in the No Action Alternative, and not in Existing Conditions, the effect of Fall X2 on chloride is 3 generally greater than sea level rise. In the months of February through June, monthly average 4 chloride concentrations would increase at all of the assessment locations except two interior Delta 5 locations (i.e., SF Mokelumne River at Staten Island and San Joaquin River at Buckley Cove). For the 6 other months of the year (i.e., July through January), the changes in chloride concentrations would 7 be variable with increases and decreases occurring at all eleven assessment locations. The 8 Sacramento River at Emmaton location in the western Delta would exhibit the largest seasonal 9 increases compared to Existing Conditions, ranging from 11% to 48% during the months of 10 December through June. For the drought year period modeled (i.e., 1987–1991), the annual average 11 chloride concentration would remain unchanged or decrease at ten of the assessment locations, but increase by about 12% compared to Existing Conditions at the Sacramento River at Emmaton 12 13 location (Appendix 8G, Table Cl-1 and Table Cl-2). The comparison to Existing Conditions reflects 14 changes in chloride due to both increased demands and changed hydrology and Delta hydrodynamic 15 conditions associated with climate change and sea level rise. The following outlines the modeled 16 chloride changes relative to the applicable objectives and effects on beneficial uses in Delta waters.

- 17 Municipal and Industrial Beneficial Uses–Relative to Existing Conditions
- 18 Estimates of chloride concentrations generated using EC-chloride relationships and DSM2 EC output 19 (see Section 8.3.1.3, *Plan Area*) were used to evaluate the 150 mg/L Bay-Delta WQCP objective for 20 municipal and industrial beneficial uses on a basis of the percentage of years the chloride objective 21 is exceeded for the modeled 16-year period. The objective is exceeded if chloride concentrations 22 exceed 150 mg/L for a specified number of days in a given water year at both the Antioch and 23 Contra Costa Pumping Plant #1 locations. For No Action Alternative, the modeled frequency of 24 objective exceedance would decrease relative to Existing Conditions. The modeled frequency of 25 exceedance is predicted to be 7% under Existing Conditions and 0% under the No Action Alternative 26 (Appendix 8G, Table Cl-64). Similarly, estimates of chloride concentrations generated using EC-27 chloride relationships and DSM2 EC output (see Section 8.3.1.3) were also used to evaluate the 250 28 mg/L Bay-Delta WQCP objective for chloride at Contra Costa Pumping Plant #1, where daily average 29 objectives apply. The basis for the evaluation was the predicted number of days the objective was 30 exceeded for the modeled 16-year period. For the No Action Alternative, the modeled frequency of 31 objective exceedance would decrease slightly, from 6% of modeled days under Existing Conditions, 32 to 4% of modeled days under the No Action Alternative (Appendix 8G, Table Cl-63).

33 Given the limitations inherent to estimating future chloride concentrations (see Section 8.3.1.3, Plan 34 *Area*), estimation of chloride concentrations through both amass balance approach and an EC-35 chloride relationship approach was used to evaluate the 250 mg/L Bay-Delta WQCP objectives in 36 terms of both frequency of exceedance and use of assimilative capacity. When utilizing the mass 37 balance approach, modeled monthly average chloride concentrations at the Barker Slough at North 38 Bay Aqueduct for the 16-year period would not exceed the objective, which represents no change 39 from the Existing Conditions (Appendix 8G, Chloride, Table Cl-3). The modeled frequency of 40 exceedances at the Banks pumping plant would decrease slightly from 4% under Existing Conditions to 2%. At the Contra Costa Canal at Pumping Plant #1, the modeled frequency of exceedances of this 41 42 objective would decrease about 10% from 24% to 14%. Chloride concentrations in the western 43 Delta can exceed the applicable 250 mg/L objective frequently in the low-flow fall and early winter 44 months under Existing Conditions. Consequently, water is diverted from the San Joaquin River at 45 Antioch and Mallard Slough municipal intakes only when salinity conditions are acceptable. The 46 frequency of exceedances of the objective at the San Joaquin at Antioch location for the 16-year

- 1 period modeled would increase from 66% under Existing Conditions to 73% for a net increase of
- 2 about 7% and would increase 1% (i.e., from 85% under Existing Conditions to 86%) at the
- 3 Sacramento River at Mallard Island location. Moreover, the increased chloride concentrations would
- 4 occur during the months of January through June, thus reducing water quality during the period of
- 5 seasonal municipal diversions (Appendix 8G, Figure Cl-1). The available assimilative capacity would
- decrease substantially at the Antioch location in the months of March and April (i.e., maximum
  reduction of 39% for the 16-year period modeled and 97% for the drought period only) when
- reduction of 39% for the 16-year period modeled and 97% for the drought period only) when
   chloride concentrations would be near, or exceed, the objectives, thus increasing the risk of
- 9 exceeding objectives (Appendix 8G, Table Cl-5).
- 10 In comparison, when utilizing the chloride-EC relationship to model monthly average chloride 11 concentrations for the 16-year period, trends in frequency of exceedance and use of assimilative 12 capacity are similar to those discussed when utilizing the mass balance modeling approach 13 (Appendix 8G, Chloride, Table Cl-4). Based on the additional predicted seasonal and annual 14 exceedances of one or both Bay Delta WQCP objectives for chloride, and the associated long-term 15 water quality degradation and use of assimilative capacity, the potential exists for adverse effects on 16 the municipal and industrial beneficial uses in the western Delta, particularly at the Antioch 17 location, through reduced opportunity for diversion of water with acceptable chloride levels.
- 18 303(d) Listed Water Bodies–Relative to Existing Conditions
- 19Tom Paine Slough in the southern Delta is on the 303(d) list for chloride with respect to the20secondary MCL of 250 mg/L. The plot of monthly average chloride concentrations at the Old River at21Tracy Road for the 16-year period modeled, which represents the nearest DSM2-modeled location22to Tom Paine Slough in the south Delta, would be well below the MCL and generally would be23similar, or reduced slightly, compared to Existing Conditions (Appendix 8G, Figure Cl-2).
- 24 Suisun Marsh is on the 303(d) list for chloride in association with the Bay-Delta WQCP objectives for 25 maximum allowable salinity during the months of October through May, which establish 26 appropriate seasonal salinity conditions for fish and wildlife beneficial uses. The Sacramento River 27 at Mallard Island, Sacramento River at Collinsville, and Montezuma Slough at Beldon's Landing 28 within the marsh, are DSM2-modeled locations representative of source water quality conditions for 29 the marsh that is supported by inflowing flood tide waters from the west, and ebb tide flows of 30 Sacramento River water into Montezuma Slough through the SMSCG located near the Collinsville 31 location. Long-term average chloride concentrations at the Sacramento River at the Mallard Island 32 location for the 16-year period modeled would decrease slightly by 140 mg/L (-5%) compared to 33 Existing Conditions (Appendix 8G, Table Cl-1). The plots of monthly average chloride concentrations 34 for the Sacramento River at Collinsville (Appendix 8G, Figure Cl-3) and Montezuma Slough at 35 Beldon's Landing (Appendix 8G, Figure Cl-4) for the 16-year period modeled indicate that, compared 36 to Existing Conditions, chloride concentrations would be similar or lower during the months of 37 October through May. Consequently, chloride concentrations at Tom Paine Slough and Suisun Marsh 38 would not be further degraded on a long-term basis or adversely affect necessary actions to reduce 39 chloride loading for any TMDLs developed.

## 40 SWP/CVP Export Service Areas

Under the No Action Alternative, long-term average chloride concentrations at the Banks and Jones
pumping plants would decrease by as much as 12% relative to Existing Conditions for the 16-year
period modeled (Appendix 8G, *Chloride*, Table Cl-1). The modeled frequency of exceedances of

44 applicable water quality objectives/criteria would decrease at the Banks and Jones pumping plants,

- 1 relative to Existing Conditions for both the 16-year period modeled and the drought period
- 2 (Appendix 8G, *Chloride*, Table Cl-3). As explained above for the Delta, long-term average
- 3 concentrations of seawater-derived constituents decrease under the No Action Alternative relative
- 4 to Existing Conditions because the No Action Alternative includes Fall X2, while Existing Conditions
- 5 does not (Appendix 3D, *Defining Existing Conditions, No Action Alternative, No Project Alternative,*
- *and Cumulative Impact Conditions*, and Appendix 5A, *BDCP/California WaterFix FEIR/FEIS Modeling Technical Appendix*). Therefore, even though sea level rise is included in the No Action Alternative,
- and not in Existing Conditions, the effect of Fall X2 on chloride is generally greater than sea level
- 9 rise. Consequently, water exported into the SWP and CVP service area would generally be of similar
- or slightly better quality with regards to chloride under the No Action Alternative relative to
   Existing Conditions.
- Results of the modeling approach which used relationships between EC and chloride (see Section
  8.3.1.3, *Plan Area*) were consistent with the discussion above, and assessment of chloride using
  these data results in the same conclusions as are presented above for the mass-balance approach
  (Appendix 9C, Table Cl. 2 and Table Cl. 4)
- 15 (Appendix 8G, Table Cl-2 and Table Cl-4).
- 16 Maintenance of SWP and CVP facilities under the No Action Alternative would not be expected to
- 17 create new sources of chloride or contribute towards a substantial change in existing sources of
- chloride in the affected environment. Maintenance activities would not be expected to cause any
   substantial change in chloride such that any beneficial uses would be adversely affected anywhere in
   the affected environment.
- *CEQA Conclusion*: Key findings discussed in the effects assessment provided above are summarized
   here, and are then compared to the CEQA thresholds of significance (defined in Section 8.3.2,
   *Determination of Effects*) for the purpose of making the CEQA impact determination for this
   constituent. For additional details on the effects assessment findings that support this CEQA impact
   determination, see the effects assessment discussion that immediately precedes this conclusion.
- Chloride is not a constituent of concern in the Sacramento River watershed upstream of the Delta,
  thus river flow rate and reservoir storage reductions that would occur under the No Action
  Alternative, relative to Existing Conditions, would not be expected to result in a substantial adverse
  change in chloride levels. Additionally, relative to Existing Conditions, the No Action Alternative
  would not result in reductions in river flow rates (i.e., less dilution) or increased chloride loading
  such that there would be any substantial increase in chloride concentrations upstream of the Delta
  in the San Joaquin River watershed.
- 33 It is expected there would be substantial changes in Delta chloride levels in response to a shift in the 34 Delta source water percentages under this alternative or substantial degradation of these water 35 bodies. Relative to Existing Conditions, the No Action Alternative would result in substantially 36 increased chloride concentrations such that frequency of exceedances of the 250 mg/L Bay-Delta 37 WQCP objective would increase at the San Joaquin River at Antioch (by 7%) and at Mallard Slough 38 (by 1%), and long-term degradation may occur, that may result in adverse effects on the municipal 39 and industrial water supply beneficial use. With respect to the 303(d) listings, the small increases in 40 average chloride concentrations would not cause further degradation on a long-term basis that 41 would adversely affect necessary actions to reduce chloride loading for any TMDLs developed for 42 Tom Paine Slough and Suisun Marsh wetlands.
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- 1 Chloride concentrations would be reduced in water exported from the Delta to the CVP/SWP Export
- Service Areas, thus reflecting a potential improvement to chloride loading in the lower San JoaquinRiver.
- 4 Chloride is not a bioaccumulative constituent, thus any increased concentrations under the No
- 5 Action Alternative would not result in adverse chloride bioaccumulation effects to aquatic life or
- 6 humans. However, based on these findings, this impact is determined to be significant due to
- 7 increased chloride concentrations and objective exceedances, and additional long-term degradation,
- 8 in the western Delta and associated effects on the municipal and industrial water supply beneficial
- 9 uses.

# Impact WQ-9: Effects on Dissolved Oxygen Resulting from Facilities Operations and Maintenance

### 12 Upstream of the Delta

13 DO levels in the reservoirs and rivers are primarily affected by water temperature, flow velocity, 14 turbulence, amounts of oxygen demanding substances present (e.g., ammonia, organics), and rates 15 of photosynthesis (which is influenced by nutrient levels), respiration, and decomposition. Water 16 temperature and salinity affect the maximum DO saturation level (i.e., the highest amount of oxygen 17 the water can dissolve). Flow velocity affects the turbulence and re-aeration of the water (i.e., the 18 rate at which oxygen from the atmosphere can be dissolved in water). High nutrient content can 19 support aquatic plant and algae growth, which in turn generates oxygen through photosynthesis and 20 consumes oxygen through respiration and decomposition.

21 A reservoir can exhibit seasonal changes in the DO profile from the water surface to the sediments 22 that is affected by its degree of thermal stratification, where oxygenated inflows enter and mix with 23 the reservoir, its level of productivity that contributes DO through photosynthesis and consumes DO 24 through respiration and decomposition, as well as the prevailing winds that cause mixing within the 25 reservoir. Water temperature also is a factor in that it affects the level (between the surface and the 26 bottom) at which oxygenated river inflows enter the reservoir, the DO saturation level, and 27 photosynthesis and respiration rates. Cold inflows tend to move deep into the reservoir due to the 28 lower density of cold water, whereas warm water inflows tend to mix with the surface waters, 29 particularly when the reservoir is thermally stratified. Under the No Action Alternative, the primary 30 factor that would change relative to Existing Conditions is that end-of-September carryover storage 31 would be lower in all years (see Chapter 5, *Water Supply*, Section 5.3.3.1), which would affect the 32 temperature profile of the reservoirs at the end of summer. Nevertheless, the reservoirs would 33 continue to thermally stratify seasonally, as they do under Existing Conditions. Given the size of the 34 reservoirs—Lake Oroville, Trinity Lake, Shasta Lake, and Folsom Lake—and their significant surface 35 area, inflows and wind fetch that would still contribute to oxygenating these water bodies, the lower 36 carryover storage that would occur under the No Action Alternative is not expected to cause DO 37 depletions or substantial changes in DO that would adversely affect the beneficial uses of these 38 water bodies.

- 39 The No Action Alternative would alter the magnitude and timing of water releases from reservoirs 40 upstream of the Delta relative to Existing Conditions, altering downstream river flows. There would 41 be some increases and decreases in the mean monthly river flows, depending on month and year. 42 Mean monthly flows would remain within the range historically seen under Existing Conditions. 43 Mean worth and a see large turbulent river with value siting turbulent in the range of 0.5 for to 2.0 for
- 43 Moreover, these are large, turbulent rivers with velocities typically in the range of 0.5 fps to 2.0 fps

- 1 or higher. Consequently, flow changes that would occur under the No Action Alternative would not
- 2 be expected to have substantial effects on river DO levels; likely, the changes would be
- 3 immeasurable. This is because sufficient turbulence and interaction of river water with the
- atmosphere would continue to occur under this alternative to maintain water saturation levels (due
  to these factors) at levels similar to that of Existing Conditions.
- 6 The changes in the magnitude and timing of water releases from reservoirs upstream of the Delta, 7 relative to Existing Conditions, could affect downstream river temperatures, depending on month 8 and year. Water temperature affects the maximum DO saturation level; as temperature increases, 9 the DO saturation level decreases. When holding constant for barometric pressure (e.g., 760 mm 10 mercury), the DO saturation level ranges from 7.5 mg/L at 30°C (86°F) to 11 mg/L at 10°C (50°F) 11 (Tchobanoglous and Schroeder 1987:735). As described in the affected environment section, DO in the Sacramento River at Keswick, Feather River at Oroville, and lower American River ranged from 12 13 7.3 to 15.6 mg/L, 7.4 to 12.5 mg/L, and 6.5 to 13.0 mg/L, respectively. Thus, these rivers are well 14 oxygenated and experience periods of supersaturation (i.e., when DO level exceeds the saturation 15 concentration). Because these are large, turbulent rivers, any reduced DO saturation level that 16 would be caused by an increase in temperature under the No Action Alternative would not be 17 expected to cause DO levels to be outside of the range seen historically. This is because sufficient 18 turbulence and interaction of river water with the atmosphere would continue to occur under this 19 alternative to maintain saturation levels.
- Amounts of oxygen demanding substances present (e.g., ammonia, organics) in the reservoirs and
  rivers upstream of the Delta, rates of photosynthesis (which is influenced by nutrient
  levels/loading), and respiration and decomposition of aquatic life is not expected to change
  sufficiently under the No Action Alternative to substantially alter DO levels relative to Existing
  Conditions. Any minor reductions in DO levels that may occur under this alternative would not be
  expected to be of sufficient frequency, magnitude and geographic extent to adversely affect
- 26 beneficial uses, or substantially degrade the quality of these water bodies, with regard to DO.
- An effect on salinity (expressed as EC) would not be expected in the rivers and reservoirs upstream
  of the Delta. Thus, these parameters would not be expected to measurably change DO levels under
  the No Action Alternative, relative to Existing Conditions.

### 30 **Delta**

Similar to the reservoirs and rivers upstream of the Delta, DO levels in the Delta are primarily
 affected by water temperature, salinity, Delta channel flow velocities, nutrients (i.e., phosphorus and
 nitrogen) and aquatic organisms (i.e., photosynthesis, respiration, and decomposition). Sediment
 oxygen demand of organic material deposited in the low velocity channels also affects Plan Area DO
 levels.

36 Under the No Action Alternative, minor DO level changes could occur due to nutrient loading to the 37 Delta relative to Existing Conditions (see WQ-1, WQ-15, WQ-23). The state has begun to aggressively 38 regulate point-source discharge effects on Delta nutrients, and is expected to further regulate 39 nutrients upstream of and in the Delta in the future. Although population increased in the affected 40 environment between 1983 and 2001, average monthly DO levels during this period of record show 41 no trend in decline in the presence of presumed increases in anthropogenic sources of nutrients 42 (Table 8-11). Based on these considerations, excessive nutrients that would cause low DO levels 43 would not be expected to occur under the No Action Alternative.

- 1 Various areas of the Delta could experience salinity increases due to change in quantity of Delta
- 2 inflows (see WQ-11). For a 5 ppt salinity increase at 68°Fahrenheit, the saturation level of oxygen
- 3 dissolved in the water is reduced by only about 0.25 mg/L. Thus, increased salinity under the No
- 4 Action Alternative would generally have relatively minor effects on Delta DO levels where salinity is
- 5 increased on the order of 5 ppt or less.
- The relative degree of tidal exchange of flows and turbulence, which contributes to exposure of
  Delta waters to the atmosphere for reaeration, would not be expected to substantially change
  relative to Existing Conditions, such that these factors would reduce Delta DO levels below
  objectives or levels that protect beneficial uses.
- 10 As discussed in the section on DO in section 8.3.1.7, *Constitute-Specific Considerations Used in the*
- 11 Assessment, Constitute-Specific Considerations Used in the Assessment effects of climate change on air
- 12 and Delta water temperatures are discussed in Appendix 29C, *Climate Change and the Effects of*
- 13 *Reservoir Operations on Water Temperatures in the Study Area*. In general, waters of the Delta would
- be expected to warm less than 5 degrees F under the No Action Alternative, relative to Existing
- Conditions, due to climate change, which translates into a < 0.5 mg/L decrease in DO saturation.</li>
   Thus, increased temperature under the No Action Alternative due to climate change would generally
   have relatively minor effects on Delta DO levels.
- 18 Some waterways in the eastern, southern, and western Delta are listed on the state's Clean Water 19 Act Section 303(d) list as impaired due to low oxygen levels. A TMDL for the Deep Water Ship 20 channel in the eastern Delta has been approved and identifies the factors contributing to low DO in 21 the Deep Water Ship Channel as oxygen demanding substances from upstream sources, Deep Water 22 Ship Channel geometry, and reduced flow through the Deep Water Ship Channel (Central Valley 23 Regional Water Quality Control Board 2005:28). The TMDL takes a phased approach to allow more 24 time to gather additional informational on source and linkages to the DO impairment, while at the 25 same time moving forward on making improvements to DO conditions. One component of the TMDL 26 implementation activities is an aeration device demonstration project.
- In the Deep Water Ship Channel, low DO events have historically occurred in May–October, and
  typically in drier years and when flows in the San Joaquin River at Stockton are less than 1,000 cfs
  (Central Valley Regional Water Quality Control Board 2014, ICF International 2010). Concerns have
  been raised that flows on the San Joaquin River at Stockton may increase, causing the location of the
  minimum DO point to shift downstream.
- 32 Figure 8-65a shows a box-and-whisker plot of the monthly average flows in the San Joaquin River at 33 Stockton for the months of May–October for Dry and Critical water year types. The figure shows that 34 while flows do change somewhat, they are generally within the range of flows seen under Existing 35 Conditions. Reports indicate that the aeration facility performs adequately under the range of flows 36 from 250–1,000 cfs (ICF International 2010). Based on the above, the expected changes in flows in 37 the San Joaquin River at Stockton are not expected to substantially move the point of minimum DO, 38 and therefore the aeration facility will likely still be located appropriately to keep DO levels above 39 Basin Plan objectives.
- 40 Overall, assuming continued operation of the aerators, the alternative is not expected to have a
  41 substantial impact on DO in the Deep Water Ship Channel. It is expected that under the No Action
  42 Alternative that DO levels in the Deep Water Ship Channel would remain similar to those under
  43 Existing Council times existence as the TMDL meaning of the deep water ship Channel would remain similar to those under
- 43 Existing Conditions or improve as the TMDL-required studies are completed and actions are 44 implemented to improve DO levels. DO levels in other Clean Water Act Section 303(d)-listed

waterways would not be expected to change relative to Existing Conditions, as the circulation of
 flows, tidal flow exchange, and re-aeration would continue to occur similar to Existing Conditions.

#### 3 SWP/CVP Export Service Areas

4 The primary factor that would affect DO in the conveyance channels and ultimately the receiving 5 reservoirs in the SWP/CVP Export Service Areas would be changes in the levels of nutrients and 6 oxygen-demanding substances and DO levels in the exported water. For reasons provided above, the 7 Delta waters exported to the SWP/CVP Export Service Areas would not be expected to be 8 substantially lower in DO compared to Existing Conditions. Exported water could potentially be 9 warmer and have higher salinity relative to Existing Conditions, due to climate change. Because the 10 biochemical oxygen demand of the exported water would not be expected to substantially differ 11 from that under Existing Conditions (due to ever increasing water quality regulations), canal 12 turbulence and exposure of the water to the atmosphere and the algal communities that exist within 13 the canals would establish an equilibrium for DO levels within the canals. The same would occur in 14 downstream reservoirs. Consequently, substantial adverse effects on DO levels in the SWP/CVP 15 Export Service Areas would not be expected to occur under the No Action Alternative relative to 16 **Existing Conditions.** 

17 The effects on DO from implementing the No Action Alternative would not be adverse.

*CEQA Conclusion*: Key findings discussed in the effects assessment provided above are summarized
 here, and are then compared to the CEQA thresholds of significance (defined in Section 8.3.2,
 *Determination of Effects*) for the purpose of making the CEQA impact determination for this
 constituent. For additional details on the effects assessment findings that support this CEQA impact
 determination, see the effects assessment discussion that immediately precedes this conclusion.

23 Reservoir storage reductions that would occur under the No Action Alternative, relative to Existing 24 Conditions, would not be expected to result in a substantial adverse change in DO levels in the 25 reservoirs, because oxygen sources (surface water aeration, aerated inflows, vertical mixing) would 26 remain. Similarly, river flow rate reductions that would occur would not be expected to result in a 27 substantial adverse change in DO levels in the rivers upstream of the Delta, given that mean monthly 28 flows would remain within the ranges historically seen under Existing Conditions and the affected 29 river are large and turbulent. Any reduced DO saturation level that may be caused by increased 30 water temperature would not be expected to cause DO levels to be outside of the range seen 31 historically. Finally, amounts of oxygen demanding substances and salinity would not be expected to 32 change sufficiently to affect DO levels.

It is expected there would be no substantial change in Delta DO levels in response to a shift in the
Delta source water percentages under this alternative or substantial degradation of these water
bodies, with regard to DO. DO levels would be affected by nutrient loading, which the state has
begun to aggressively regulate the discharges of, and this loading would not be expected to lower DO
levels relative to Existing Conditions based on historical DO levels. Further, the anticipated changes
in salinity would have relatively minor effects on DO levels, and tidal exchange, which contribute to
the reaeration of Delta waters would not be expected to change substantially.

- 40 There is not expected to be substantial, if even measurable, changes in DO levels in the SWP/CVP
- 41 Export Service Areas waters under the No Action Alternative, relative to Existing Conditions,
- 42 because the biochemical oxygen demand of the exported water would not be expected to
- 43 substantially differ from that under Existing Conditions (due to ever increasing water quality

- 1 regulations), canal turbulence and exposure of the water to the atmosphere and the algal
- 2 communities that exist within the canals would establish an equilibrium for DO levels within the
- 3 canals. The same would occur in downstream reservoirs.

4 There would be no substantial, and likely no measurable, long-term change in DO levels Upstream of 5 the Delta, in the Plan Area, or the SWP/CVP Export Service Areas under the No Action Alternative 6 relative to Existing Conditions. As such, this alternative is not expected to cause additional 7 exceedance of applicable water quality objectives by frequency, magnitude, and geographic extent 8 that would adversely affect beneficial uses. Because no substantial changes in DO levels are 9 expected, long-term water quality degradation would not be expected, and, thus, beneficial uses 10 would not be expected to be adversely affected. Various Delta waterways are Clean Water Act 11 Section 303(d)-listed for low DO, but because no substantial decreases in DO levels are expected. greater degradation and impairment of these areas is not expected to occur. This impact is 12 13 considered to be less than significant.

# 14 Impact WQ-11: Effects on Electrical Conductivity Concentrations Resulting from Facilities 15 Operations and Maintenance

### 16 Upstream of the Delta

17 The No Action Alternative would alter the magnitude and timing of water releases from reservoirs 18 upstream of the Delta relative to Existing Conditions, altering downstream river flows relative to 19 Existing Conditions. With respect to EC, an increase or decrease in river flow alone is not of concern. 20 Measureable changes in the quality of the watershed runoff and reservoir inflows would not be 21 expected to occur in the future; therefore, the EC levels in these reservoirs would not be expected to 22 change relative to Existing Conditions. There could be increased discharges of EC-elevating 23 parameters in the future in water bodies upstream of the Delta as a result of urban growth and 24 increased runoff and wastewater discharges. The state has begun to aggressively regulate point-25 source discharge effects on Delta salinity-elevating parameters, capping dischargers at existing 26 levels, and is expected to further regulate EC and related parameters upstream of and within the 27 Delta in the future as salt management plans are developed. Based on these considerations, EC levels 28 (highs, lows, typical conditions) in the Sacramento River and its tributaries, the eastside tributaries, 29 or their associated reservoirs upstream of the Delta would not be expected to be outside the ranges 30 occurring under Existing Conditions.

31 The effects on lower San Joaquin River EC would be somewhat different. Elevated EC in the San 32 Joaquin River can be sourced to agricultural use of irrigation water imported from the southern 33 Delta and applied on soils high in salts. This accumulation of salts is a primary contributor of 34 elevated EC on the lower San Joaquin River. Tributary flows generally provide dilution of the high 35 EC agricultural drainage waters. Under the No Action Alternative, long-term average flows at 36 Vernalis would decrease 6% (as a result of climate change and increased water demands) relative to 37 Existing Conditions (Appendix 5A, BDCP/California WaterFix FEIR/FEIS Modeling Technical 38 Appendix). These decreases in flow, alone, would correspond to a possible increase in long-term 39 average EC levels relative to Existing Conditions. The level of EC increase cannot be readily 40 quantified but, based on estimated increase in bromide and chloride concentrations, to which EC is 41 correlated, would be relatively small and on the order of about 3%. However, with the 42 implementation of the adopted TMDL for the San Joaquin River at Vernalis and the ongoing 43 development of the TMDL for the San Joaquin River upstream of Vernalis and its implementation, it 44 is expected that EC levels would be improved under the No Action Alternative relative to Existing

- 1 Conditions. Based on these considerations, substantial changes in EC levels in the San Joaquin River
- 2 relative to Existing Conditions would not be expected of sufficient magnitude and geographic extent 3
  - that would result in adverse effects on any beneficial uses, or substantially degrade the quality of
- 4 these water bodies, with regard to EC.

#### 5 Delta

6 Relative to Existing Conditions, the No Action Alternative would result in a fewer number of days 7 when Bay-Delta WQCP compliance locations in the western, interior, and southern Delta would 8 exceed EC objectives or be out of compliance with the EC objectives, with the exception of the 9 Sacramento River at Emmaton (Appendix 8H, *Electrical Conductivity*, Table EC-1). Long-term 10 average levels of seawater-derived constituents decrease under the No Action Alternative relative to 11 Existing Conditions because the No Action Alternative includes Fall X2, while Existing Conditions 12 does not (Appendix 3D, Defining Existing Conditions, No Action Alternative, No Project Alternative, 13 and Cumulative Impact Conditions, and Appendix 5A, BDCP/California WaterFix FEIR/FEIS Modeling 14 *Technical Appendix*). Therefore, even though sea level rise is included in the No Action Alternative, 15 and not in Existing Conditions, the effect of Fall X2 is generally greater than sea level rise. For 16 electrical conductivity, the Sacramento River at Emmaton is an exception, where sea level rise and 17 increased water demands (see Table 8-62) combine to cause increases in electrical conductivity. The 18 percentage of days the Emmaton EC objective would be exceeded for the entire period modeled 19 (1976–1991) would increase from 6% under Existing Conditions to 14% under the No Action 20 Alternative. Further, the percentage of days out of compliance with the EC objective would increase 21 from 11% under Existing Conditions to 25% under the No Action Alternative. Average EC levels at 22 the western, interior, and southern Delta compliance locations, other than the Sacramento River at 23 Emmaton, would decrease from 1–14% for the entire period modeled and 0–7% during the drought 24 period modeled (1987–1991) (Appendix 8H, Table EC-11). Average EC in the Sacramento River at 25 Emmaton would increase 1% for the entire period modeled and 10% during the drought period 26 modeled. On average, EC would increase at Emmaton during all months, except October and 27 November (Appendix 8H, Table EC-11).

- 28 In Suisun Marsh, average EC for the entire period modeled would increase under the No Action 29 Alternative, relative to Existing Conditions, during the months of January through May by 0.1–0.7 30 mS/cm, depending on the location and month (Appendix 8H, Table EC-21 through Table EC-25). The 31 degree to which the average EC increases would cause exceedance of Bay-Delta WQCP objectives is 32 unknown, because objectives are expressed as a monthly average of daily high tide EC, which does 33 not have to be met if it can be demonstrated "equivalent or better protection will be provided at the 34 location" (State Water Resources Control Board 2006:14). The described long-term average EC 35 increase may, or may not, contribute to adverse effects on beneficial uses, depending on how and 36 when wetlands are flooded, soil leaching cycles, how agricultural use of water is managed, and 37 future actions taken with respect to the Marsh. Given the Bay-Delta WQCP narrative objective 38 regarding "equivalent or better protection" in lieu of meeting specific numeric objectives, the small 39 increase in EC relative to Existing Conditions would not be expected to adversely affect beneficial 40 uses of Suisun Marsh under the No Action Alternative.
- 41 Given that the western Delta is Clean Water Act Section 303(d) listed as impaired due to elevated EC, 42 the increase in the incidence of exceedance of EC objectives and average EC levels at western Delta 43 locations under the No Action Alternative, relative to Existing Conditions, has the potential to 44 contribute to additional impairment and adversely affect beneficial uses. While Suisun Marsh also is 45
  - Section 303(d) listed as impaired because of elevated EC, the potential increases in long-term

average EC concentrations, relative to Existing Conditions, would not be expected to contribute to
 additional impairment, because the increase would be so small (<1 mS/cm) as to not be measurable</li>
 and beneficial uses would not be adversely affected.

### 4 SWP/CVP Export Service Areas

5 At the Banks pumping plant, relative to Existing Conditions, the No Action Alternative would result 6 in no additional exceedances of the Bay-Delta WQCP's 1,000 µmhos/cm EC objective during the 7 drought period modeled; the frequency of exceedance for both conditions would be 2% (Appendix 8 8H, Table EC-10). When the entire period modeled is considered, the frequency of exceedances of 9 the EC objective would increase slightly, from 1% under Existing Conditions to 2% under the No 10 Action Alternative (Appendix 8H, Table EC-10). Because the EC objective is for agricultural beneficial use protection, for which longer-term crop exposure to elevated EC waters is a concern, 11 12 this minimal increase in frequency of exceedance of the EC objective would not adversely affect this 13 beneficial use.

- 14 For the entire period modeled, there would be no exceedance of the 1,000 μmhos/cm EC objective at
- 15 the Jones pumping plant under Existing Conditions and the No Action Alternative (Appendix 8H,
- 16 Table EC-10). Thus, there would be no adverse effect on the agricultural beneficial uses in the
- 17 SWP/CVP Export Service Areas using water pumped at this location under the No Action
- 18 Alternative.
- 19 Average EC levels for the entire period modeled would decrease at the Banks pumping plant by 7% 20 and at the Jones pumping plant by 5% under the No Action Alternative, relative to Existing 21 Conditions. As explained above for the Delta, long-term average levels of seawater-derived 22 constituents decrease under the No Action Alternative relative to Existing Conditions because the 23 No Action Alternative includes Fall X2, while Existing Conditions does not (Appendix 3D, Defining 24 Existing Conditions, No Action Alternative, No Project Alternative, and Cumulative Impact Conditions, 25 and Appendix 5A, BDCP/California WaterFix FEIR/FEIS Modeling Technical Appendix). Therefore, 26 even though sea level rise is included in the No Action Alternative, and not in Existing Conditions, 27 the effect of Fall X2 is generally greater than sea level rise. During the drought period modeled, 28 average EC levels would decrease at the Banks pumping plant by 6% and at the Jones pumping plant 29 by 5% under the No Action Alternative, relative to Existing Conditions. Consequently, in the long-30 term, water delivered to the SWP/CVP Export Service Areas through these south Delta pumps would 31 be of similar or slightly better quality with regard to EC under the No Action Alternative, relative to 32 Existing Conditions. (Appendix 8H, Table EC-11) Based on the long-term decreases in EC levels that 33 would occur at the Banks and Jones pumping plants, the No Action Alternative would not cause long-34 term degradation of EC levels in the SWP/CVP Export Service Areas, relative to Existing Conditions.
- Commensurate with the EC decrease in exported waters, an improvement in lower San Joaquin River EC levels would be expected since EC in the lower San Joaquin River is, in part, related to irrigation water deliveries from the Delta. While the magnitude of this expected lower San Joaquin River improvement in EC is difficult to predict, the relative decrease in overall loading of ECelevating constituents to the SWP/CVP Export Service Areas would likely alleviate or lessen any expected increase in EC at Vernalis related to decreased annual average San Joaquin River flows (see discussion of Upstream of the Delta).
- The export area of the Delta is listed on the state's CWA Section 303(d) list as impaired due to
  elevated EC. The No Action Alternative would result in lower average EC levels relative to Existing

Conditions and, thus, would not contribute to additional impairment related to elevated EC in the
 SWP/CVP Export Service Areas waters.

3 In summary, the increased frequency of exceedance of EC objectives and increased long-term and 4 drought period average EC levels that would occur at western Delta compliance locations under the 5 No Action Alternative would contribute to adverse effects on the agricultural beneficial uses. Given 6 that the western Delta is Clean Water Act Section 303(d) listed as impaired due to elevated EC, the 7 increase in the incidence of exceedance of EC objectives and increases in long-term and drought 8 period average EC in the western Delta under the No Action Alternative has the potential to 9 contribute to additional beneficial use impairment. These increases in EC constitute an adverse 10 effect on water quality.

*CEQA Conclusion:* Key findings discussed in the effects assessment provided above are summarized
 here, and are then compared to the CEQA thresholds of significance (defined in Section 8.3.2,
 *Determination of Effects*) for the purpose of making the CEQA impact determination for this
 constituent. For additional details on the effects assessment findings that support this CEQA impact
 determination, see the effects assessment discussion that immediately precedes this conclusion.

16 River flow rate and reservoir storage reductions that would occur under the No Action Alternative, 17 relative to Existing Conditions, would not be expected to result in a substantial adverse change in EC 18 levels in the reservoirs and rivers upstream of the Delta, given that: changes in the quality of 19 watershed runoff and reservoir inflows would not be expected to occur in the future; the state's 20 aggressive regulation of point-source discharge effects on Delta salinity-elevating parameters and 21 the expected further regulation as salt management plans are developed; the salt-related TMDLs 22 adopted and being developed for the San Joaquin River; and the expected improvement in lower San 23 Joaquin River average EC levels commensurate with the lower EC of the irrigation water deliveries 24 from the Delta.

25 Relative to Existing Conditions, the No Action Alternative would not result in any substantial 26 increases in long-term average EC levels in the SWP/CVP Export Service Areas. There would be no 27 exceedance of the EC objective at the Jones pumping plant. At the Banks pumping plant there would 28 be only a 1% increase in exceedance of the EC objective when the entire period modeled is 29 considered, and no increase in the frequency of exceedance during the drought period. Average EC 30 levels for the entire period modeled would decrease at both plants. Because the EC objective is for 31 agricultural beneficial use protection, for which longer-term crop exposure to elevated EC waters is 32 a concern, the minimal increase in the frequency of exceedance of the EC objective at the Banks 33 pumping plant for the entire period modeled coupled with the long-term average decrease in EC 34 levels at the pumping plants would not adversely affect this beneficial use.

35 In the Plan Area, the No Action Alternative would result in an increase in the frequency with which 36 Bay-Delta WQCP EC objectives are exceeded in the Sacramento River at Emmaton for the entire 37 period modeled (1976–1991) and during the drought period modeled (1987–1991). Further, long-38 term average EC levels would increase by 1% for the entire period modeled and 10% during the 39 drought period modeled at Emmaton. The increases in drought period average EC levels that would 40 occur in the Sacramento River at Emmaton would further degrade existing EC levels and thus 41 contribute additionally to adverse effects on the agricultural beneficial use. Because EC is not 42 bioaccumulative, the increases in long-term average EC levels would not directly cause 43 bioaccumulative problems in aquatic life or humans. The western Delta is Clean Water Act Section 44 303(d) listed for elevated EC and the increases in long-term average EC and increased frequency of

exceedance of EC objectives that would occur in the Sacramento River at Emmaton could make
 beneficial use impairment measurably worse. This impact is considered to be significant.

# Impact WQ-13: Effects on Mercury Concentrations Resulting from Facilities Operations and Maintenance

### 5 **Upstream of the Delta**

6 Under the No Action Alternative, greater water demands and climate change would alter the
7 magnitude and timing of reservoir releases and river flows upstream of the Delta in the Sacramento
8 River watershed and eastside tributaries, relative to Existing Conditions.

- 9 The Sacramento River at Freeport and San Joaquin River at Vernalis (as summarized for water 10 quality average concentrations in Tables 8-48 and 8-49) were examined for flow/concentration 11 relationships for mercury and methylmercury. No significant, predictive regression relationships 12 were discovered for mercury or methylmercury, except for total mercury with flow at Freeport 13 (monthly or annual)(Appendix 8I, Mercury, Figures I-10 through I-13). Such a positive relationship 14 between total mercury and flow is to be expected based on the association of mercury with 15 suspended sediment and the mobilization of sediments during storm flows. However, the changes in 16 flow in the Sacramento River under the No Action Alternative relative to Existing Conditions are not 17 of the magnitude of storm flows, in which substantial sediment-associated mercury is mobilized. 18 Therefore mercury loading should not be substantially different due to changes in flow. In addition, 19 even though it may be flow-affected, total mercury concentrations remain well below criteria at 20 upstream locations. Any negligible changes in mercury concentrations that may occur in the water 21 bodies of the affected environment located upstream of the Delta would not be of frequency, 22 magnitude, and geographic extent that would adversely affect any beneficial uses or substantially 23 degrade the quality of these water bodies as related to mercury. Both waterborne methylmercury 24 concentrations and largemouth bass fillet mercury concentrations are expected to remain above 25 guidance levels at upstream of Delta locations, but will not change substantially relative to Existing 26 Conditions due to changes in flows under the No Action Alternative.
- 27 The upstream of Delta areas in the north will benefit from the implementation of the Cache Creek, 28 Sulfur Creek, Harley Gulch, and Clear Lake Mercury TMDLs (Central Valley Regional Water Quality 29 Control Board 2011c, State Water Resources Control Board 2003) as well as the State Water Board's 30 Statewide Mercury Control Program. The TMDL for the American River was in process for CEQA 31 scoping (Central Valley Regional Water Quality Control Board 2011d), but now will be incorporated 32 into a statewide mercury TMDL under development by the State Water Board. These projects will 33 target specific sources of mercury and methylation upstream of the Delta and could result in net 34 improvement to Delta mercury loading in the future. The implementation of these projects could 35 help to ensure that upstream of Delta environments will not be substantially degraded for water 36 quality with respect to mercury or methylmercury.

### 37 **Delta**

38 As shown in Figures 8-53a, 8-53b, 8-54a, and 8-54b, comparisons in percentage change of

- 39 assimilative capacity of waterborne mercury concentrations relative to the 25 ng/L ecological risk
- 40 benchmark under the No Action Alternative compared to the Existing Condition would vary only
- 41 slightly among stations. Peak losses of assimilative capacity for mercury would be less than 0.1% for
- 42 all sites comparing Existing Conditions to the No Action Alternative. These changes are not expected
- 43 to result in adverse effects to beneficial uses. Peak annual average methylmercury concentrations

- 1 for drought conditions occurred at the San Joaquin River at Buckley Cove: 0.161 ng/L for Existing
- 2 Conditions and 0.167 ng/L for the No Action Alternative (Appendix 8I, *Mercury*, Table I-6). These
- 3 differences are less than 5%. Methylmercury concentrations exceed criteria at all locations and no
- 4 assimilative capacity exists. Monthly average waterborne concentrations of total and
- 5 methylmercury, over the period of record, are shown in Appendix 8I, Figures I-2 and I-3. Note that
- 6 concentrations under Existing Conditions and the No Action Alternative are all very similar to each
- 7 other (Appendix 8I, Figures I-2 and I-3, Tables I-5 and I-6).
- 8 Similarly, estimates of fish tissue mercury concentrations and exceedance quotients show almost no
- 9 differences would occur among sites for the No Action Alternative as compared to Existing
- 10 Conditions for the Delta sites (Figures 8-55a and 8-55b; Appendix 8I, *Mercury*, Tables I-7a, b). Peak
- 11 exceedance quotients for drought conditions are all at the San Joaquin River at Buckley Cove (4.3 for
- 12 Existing Conditions; 4.5 for the No Action Alternative; Eq2 model, Table I-7b). These small
- differences of less than 10% are not expected to further degrade water quality, with regards to
   mercury, by measurable levels, and thus beneficial use impairment would not be made discernibly
- 15 worse. Similar to waterborne concentrations of methylmercury, the fish tissue concentrations and
- 16 exceedance quotients would be highest at the San Joaquin River, Buckley Cove site during drought
- 17 years (Appendix 8I, Tables I-7a, b). All modeled fish tissue mercury concentrations exceed tissue
   18 guidelines, with exceedance quotients greater than 1 (Appendix 8I, Tables I-7a, b).

## 19 SWP/CVP Export Service Areas

- 20The Banks and Jones pumping plants are expected to show only very small losses of assimilative21capacity or changes in fish tissue concentration of mercury for the No Action Alternative in relation22to Existing Conditions [less than 1% for assimilative capacity decreases; greatest decrease was at23Jones Pumping Plant of 0.6% relative to Existing Conditions] (Figures 8-53a through 8-54b;24Appendix 8I, Mercury, Tables I-7a, b). Any increases in mercury concentrations that may occur in25water exported via Banks and Jones pumping plants are not expected to result in adverse effects to26beneficial uses or substantially degrade the quality of exported water, with regards to mercury.
- *CEQA Conclusion*: Key findings discussed in the effects assessment provided above are summarized
   here, and are then compared to the CEQA thresholds of significance (defined in Section 8.3.2,
   *Determination of Effects*) for the purpose of making the CEQA impact determination for this
   constituent. For additional details on the effects assessment findings that support this CEQA impact
   determination, see the effects assessment discussion that immediately precedes this conclusion.
- Under the No Action Alternative, greater water demands and climate change would alter the
  magnitude and timing of reservoir releases and river flows upstream of the Delta in the Sacramento
  River watershed and eastside tributaries, relative to Existing Conditions. Concentrations of mercury
  and methylmercury upstream of the Delta will not be substantially different relative to Existing
  Conditions due to the lack of important relationships between mercury/methylmercury
  concentrations and flow for the major rivers.
- 38 Methylmercury concentrations exceed criteria at all locations in the Delta for Existing Conditions
- 39 and no assimilative capacity exists. However, monthly average waterborne concentrations of total
- 40 and methylmercury, over the period of record, are very similar to each other among alternatives.
- 41 Similarly, estimates of fish tissue mercury concentrations show almost no differences would occur
- 42 among sites for the No Action Alternative as compared to Existing Conditions for Delta sites.

Assessment of effects of mercury in the SWP and CVP Export Service Areas were based on effects on
 mercury concentrations and fish tissue mercury concentrations at the Banks and Jones pumping
 plants. The Banks and Jones pumping plants are expected to show only very small losses of
 assimilative capacity or changes in fish tissue concentration of mercury for the No Action
 Alternative as compared to Existing Conditions.

6 As such, this alternative is not expected to cause additional exceedance of applicable water quality 7 objectives/criteria by frequency, magnitude, and geographic extent that would cause adverse effects 8 on any beneficial uses of waters in the affected environment. Because mercury concentrations are 9 not expected to increase substantially, no long-term water quality degradation is expected to occur 10 and, thus, no adverse effects to beneficial uses would occur. Because any increases in mercury or 11 methylmercury concentrations are not likely to be measurable, changes in mercury concentrations or fish tissue mercury concentrations would not make any existing mercury-related impairment 12 13 measurably worse. In comparison to Existing Conditions, the No Action Alternative would not 14 increase levels of mercury by frequency, magnitude, and geographic extent such that the affected 15 environment would be expected to have measurably higher body burdens of mercury in aquatic 16 organisms, thereby substantially increasing the health risks to wildlife (including fish) or humans 17 consuming those organisms. This impact is considered to be less than significant.

# 18 Impact WQ-15: Effects on Nitrate Concentrations Resulting from Facilities Operations and 19 Maintenance

### 20 Upstream of the Delta

21 Although point sources of nitrate do exist upstream of the Delta in the Sacramento River watershed, 22 nitrate levels in the major rivers (Sacramento, Feather, American) are low, generally due to ample 23 dilution available in the rivers relative to the magnitude of the discharges. Furthermore, while many 24 dischargers have already improved facilities to remove more nitrate, many others are likely to do so 25 over the next few decades. Non-point sources of nitrate within the Sacramento watersheds are also 26 relatively low, thus resulting in generally low nitrate-N concentrations in the reservoirs and rivers 27 of the watershed. Furthermore, there is no correlation between historical water year average nitrate 28 concentrations and water year average flow in the Sacramento River at Freeport (Appendix 8], 29 Nitrate, Figure 1). Consequently, any modified reservoir operations and subsequent changes in river 30 flows under the No Action Alternative, relative to Existing Conditions, are expected to have 31 negligible, if any, effects on average reservoir and river nitrate-N concentrations in the Sacramento 32 River watershed upstream of the Delta.

33 In the San Joaquin River watershed, nitrate concentrations are higher than in the Sacramento 34 watershed, owing to use of nitrate based fertilizers throughout the lower watershed. The correlation 35 between historical water year average nitrate concentrations and water year average flow in the San 36 Joaquin River at Vernalis is a weak inverse relationship—that is, generally higher flows result in 37 lower nitrate concentrations, while low flows result in higher nitrate concentrations (linear 38 regression r<sup>2</sup>=0.49, Appendix 8], *Nitrate*, Figure 2). Under the No Action Alternative, long-term 39 average flows at Vernalis would decrease an estimated 6% relative to Existing Conditions (Appendix 40 5A, BDCP/California WaterFix FEIR/FEIS Modeling Technical Appendix). Given these relatively small 41 decreases in flows and the weak correlation between nitrate and flows in the San Joaquin River, it is 42 expected that nitrate concentrations in the San Joaquin River would be minimally affected, if at all, 43 by anticipated changes in flow rates under the No Action Alternative.

- 1 Any negligible changes in nitrate-N concentrations that may occur in the water bodies of the affected
- 2 environment located upstream of the Delta would not be of frequency, magnitude and geographic
- 3 extent that would adversely affect any beneficial uses or substantially degrade the quality of these
- 4 water bodies, with regards to nitrate.

### 5 Delta

- 6 Results of the mixing calculations indicate that under the No Action Alternative, relative to Existing 7 Conditions, nitrate concentrations throughout the Delta are anticipated to remain low (<1.4 mg/L-8 N) relative to adopted objectives (Appendix 8J, Nitrate, Tables 4 and 5). Although changes at specific 9 Delta locations and for specific months may be substantial on a relative basis, the absolute 10 concentration of nitrate in Delta waters would remain low (<1.4 mg/L-N) in relation to the drinking 11 water MCL of 10 mg/L-N, as well as all other thresholds identified in Table 8-50. Long-term average 12 nitrate concentrations are anticipated to remain below 1 mg/L-N at all 11 assessment locations 13 except the San Joaquin River at Buckley Cove, where long-term average concentrations would be 14 somewhat above 1 mg/L-N. Nevertheless, at this location, long-term average nitrate concentration 15 would be somewhat reduced under the no Action Alternative, relative to Existing Conditions. No 16 additional exceedances of the MCL are anticipated at any location (Appendix 8], Table 4). On a 17 monthly average basis and on a long term annual average basis, for all modeled years and for the 18 drought period (1987–1991) only, use of assimilative capacity available under Existing Conditions, 19 relative to the drinking water MCL of 10 mg/L-N, was low or negligible (i.e., <3%) for all locations 20 and months (Appendix 8J, Table 6).
- Nitrate concentrations will likely be higher than the modeling results indicate in certain locations.
   This includes in the Sacramento River between Freeport and Mallard Island and other areas in the
   Delta downstream of Freeport that are influenced by Sacramento River water. These increases are
   associated with ammonia and nitrate that are discharged from the SRWTP, which are not included in
   the modeling.
- 26 • Under Existing Conditions, most of the ammonia discharged from the SRWTP is converted to 27 nitrate downstream of the facility's discharge at Freeport, and thus, nitrate concentrations 28 under Existing Conditions in these areas are expected to be higher than the modeling predicts, 29 the increase becoming greater with increasing distance downstream. However, the increase in 30 nitrate concentrations downstream of the SRWTP is expected to be small—the existing increase 31 appears to be from approximately 0.1 mg/L-N to approximately 0.4–0.5 mg/L-N over this reach, 32 due to approximately a 1:1 conversion of ammonia-N to nitrate-N (Central Valley Regional 33 Water Quality Control Board 2010a:32).
- Under the No Action Alternative, the planned upgrades to the SRWTP, which include nitrification/partial denitrification, would substantially decrease ammonia concentrations in the discharge, but would increase nitrate concentrations in the discharge up to 10 mg/L-N, which is substantially higher than under Existing Conditions.
- Overall, under the No Action Alternative, the nitrogen load from the SRWTP discharge is expected to decrease (by up to 50%), relative to Existing Conditions, due to nitrification/partial dentrification upgrades at the SRWTP facility. Thus, while concentrations of nitrate downstream of the facility are expected to be higher than modeling results indicate for both Existing
   Conditions and the No Action Alternative, the increase is expected to be greater under Existing
   Conditions than for the No Action Alternative due to the upgrades that are assumed under the No Action Alternative.

- 1 The other areas in which nitrate concentrations will be higher than the modeling results indicate are 2 immediately downstream of other wastewater treatment plants that practice nitrification, but not 3 denitrification (e.g., City of Rio Vista Beach WWTF, Town of Discovery Bay WWTF, City of Stockton 4 RWCF). For all such facilities in the Delta, the Regional Water Boards have issued NPDES permits 5 that allow discharge of wastewater containing nitrate into the Delta, and under these permits, the 6 State has determined that no beneficial uses are adversely affected by the discharge, and that the 7 discharger's use of available assimilative capacity of the water body is acceptable. When dilution is 8 necessary in order for the discharge to be in compliance with the Basin Plans (which incorporate the 9 10 mg/L-N MCL by reference), not all of the assimilative capacity of the receiving water is granted to 10 the discharger. Thus, limited decreases in flows are not anticipated to result in systemic 11 exceedances of the MCLs by these POTWs. Furthermore, NPDES permits are renewed on a 5-year 12 basis, and thus, if under changes in flows, dilution was no longer sufficient to maintain nitrate below 13 the MCL in the receiving water, the NPDES permit renewal process would address such cases.
- Therefore, any increases in nitrate-N concentrations that may occur at certain locations within the
   Delta would not be of frequency, magnitude and geographic extent that would adversely affect any
   beneficial uses or substantially degrade the water quality at these locations, with regards to nitrate.

### 17 SWP/CVP Export Service Areas

- Assessment of effects of nitrate in the SWP and CVP Export Service Areas is based on effects on
   nitrate-N at the Banks and Jones pumping plants.
- 20 Results of the mixing calculations indicate that under the No Action Alternative, relative to Existing 21 Conditions, long-term average nitrate concentrations at Banks and Jones pumping plants are 22 anticipated to change negligibly (Appendix 8], Nitrate, Table 4 and 5). No additional exceedances of 23 the MCL are anticipated (Appendix 8], Table 4). On a monthly average basis and on a long term 24 annual average basis, for all modeled years and for the drought period (1987-1991) only, use of 25 assimilative capacity available under Existing Conditions relative to the MCL was negligible (i.e., 26 <3%) for both Banks and Jones pumping plants (Appendix 8J, Table 6). As discussed above in the 27 Delta region, nitrate-N concentrations would be higher than indicated in the mixing modeling 28 results for areas receiving Sacramento River water, including Banks and Jones pumping plants, 29 downstream of the SRWTP discharge at Freeport in the Existing Conditions (by < 1 mg/L-N), due to 30 conversion of ammonia to nitrate within the Delta. For the No Action Alternative, nitrate levels 31 would also be slightly higher than the mixing modeling results suggests because full 32 nitrification/partial denitrification of the SRWTP discharge was not accounted for. Nonetheless, the 33 total nitrogen load from the SRWTP is expected to decrease substantially due the facility's upgrades. 34 Hence, long-term average nitrate-N concentrations would be expected to decrease under the No 35 Action Alternative, relative to Existing Conditions.
- Any short-term, negligible increases in nitrate-N concentrations that may occur in water exported
   via Banks and Jones pumping plants are not expected to result in adverse effects to beneficial uses of
   exported water or substantially degrade the quality of exported water, with regards to nitrate.
- In summary, based on the discussion above, effects on nitrate of facilities operation and
  maintenance are considered to be not adverse.
- 41 *CEQA Conclusion:* Key findings discussed in the effects assessment provided above are summarized
- 42 here, and are then compared to the CEQA thresholds of significance (defined in Section 8.3.2,
- 43 *Determination of Effects*) for the purpose of making the CEQA impact determination for this

- constituent. For additional details on the effects assessment findings that support this CEQA impact
   determination, see the effects assessment discussion that immediately precedes this conclusion.
- 3 Nitrate-N concentrations are generally low in the reservoirs and rivers of the watersheds, owing to
- 4 substantial dilution available for point sources and the lack of substantial nonpoint sources of
- 5 nitrate-N upstream of the SRWTP in the Sacramento River watershed, and in the watersheds of the
- 6 eastern tributaries (Cosumnes, Mokelumne, and Calaveras Rivers). Although higher in the San
- 7 Joaquin River watershed, nitrate-N concentrations are not well-correlated with flow rates.
- 8 Consequently, any modified reservoir operations and subsequent changes in river flows under the
- 9 No Action Alternative, relative to Existing Conditions, are expected to have negligible, if any, effects
  10 on reservoir and river nitrate-N concentrations upstream of Freeport in the Sacramento River
- 11 watershed and upstream of the Delta in the San Joaquin River watershed.
- 12In the Delta, results of the mixing calculations indicate that under the No Action Alternative, relative13to Existing Conditions, nitrate concentrations throughout the Delta are anticipated to remain low14(<1.4 mg/L-N) relative to adopted objectives. No additional exceedances of the MCL are anticipated</td>15at any location, and use of assimilative capacity available under Existing Conditions, relative to the
- 16 drinking water MCL of 10 mg/L-N, was low or negligible (i.e., <3%) for all locations and months.
- 17Assessment of effects of nitrate in the SWP and CVP Export Service Areas is based on effects on18nitrate-N concentrations at the Banks and Jones pumping plants. Results of the mixing calculations19indicate that under the No Action Alternative, relative to Existing Conditions, long-term average20nitrate concentrations at Banks and Jones pumping plants are anticipated to change negligibly. No21additional exceedances of the MCL are anticipated, and use of assimilative capacity available under22Existing Conditions, relative to the MCL was negligible (i.e., <3%) for both Banks and Jones pumping</td>23plants for all months.
- 24 Based on the above, there would be no substantial, long-term increase in nitrate-N concentrations in 25 the rivers and reservoirs upstream of the Delta, in the Delta Region, or the waters exported to the 26 CVP and SWP service areas under the No Action Alternative relative to Existing Conditions. As such, 27 this alternative is not expected to cause additional exceedance of applicable water quality 28 objectives/criteria by frequency, magnitude, and geographic extent that would cause adverse effects 29 on any beneficial uses of waters in the affected environment from nitrate. Because nitrate 30 concentrations are not expected to increase substantially, no long-term water quality degradation is 31 expected to occur and, thus, no adverse effects to beneficial uses would occur. Nitrate is not 303(d) 32 listed within the affected environment and thus any minor increases that may occur in some areas 33 would not make any existing nitrate-related impairment measurably worse because no such 34 impairments currently exist. Because nitrate is not bioaccumulative, minor increases that may occur 35 in some areas would not bioaccumulate to greater levels in aquatic organisms that would, in turn, 36 pose substantial health risks to fish, wildlife, or humans. This impact is considered to be less than 37 significant.

# Impact WQ-17: Effects on Dissolved Organic Carbon Concentrations Resulting from Facilities Operations and Maintenance

### 40 Upstream of the Delta

Under the No Action Alternative, greater water demands will alter the magnitude and timing of
reservoir releases upstream of the Delta, relative to Existing Conditions. While greater water
demands under the No Action Alternative would alter the magnitude and timing of reservoir

- 1 releases north, south and east of the Delta, these activities would have no substantial effect on the
- 2 various watershed sources of DOC. Moreover, long-term average flow and DOC at Sacramento River
- 3 at Hood and San Joaquin River at Vernalis are poorly correlated; therefore, changes in river flows
- 4 would not be expected to cause a substantial long-term change in DOC concentrations upstream of
- 5 the Delta. Consequently, long-term average DOC concentrations under the No Action Alternative
- 6 would not be expected to change by frequency, magnitude and geographic extent, relative to
- 7 Existing Conditions and, and thus, would not adversely affect the MUN beneficial use, or any other
- 8 beneficial uses, in water bodies of the affected environment located upstream of the Delta.

### 9 Delta

- 10 Relative to Existing Conditions, the No Action Alternative would result in mostly minor changes (i.e.,
- 11 up to 4% increases and 6% decreases) in long-term average DOC concentrations at all Delta
- assessment locations. Increases in long-term average DOC concentrations for the 16-year (1976–
- 13 1991) hydrologic period modeled would not be greater than 0.1 mg/L, with the largest predicted
- 14 change occurring at Rock Slough during the 1987–1991 drought period modeled, where average
- 15 DOC concentration would be predicted to increase by approximately 4% (Appendix 8K, *Organic*
- 16 *Carbon*, DOC Table 1). At all 11 assessment locations, modeled long-term average DOC
- 17 concentrations under the No Action Alternative would exceed 2 mg/L 94–100% of the time. The
- 18 frequency with which average DOC concentration exceeds the 3 mg/L threshold would change only
- 19 slightly, with exception to predicted changes at both the Banks and Jones pumping plants.
- 20 At the Banks pumping plant, the frequency with which average DOC concentration would exceed 3 mg/L would increase from 64% under Existing Conditions to 71% under the No Action Alternative 21 22 (an increase from 57% to 75% during the drought year period of 1987–1991) (Appendix 8K, 23 *Organic Carbon*, DOC Table 1). At the Jones pumping plant, the frequency that long-term average 24 DOC concentration would exceed 3 mg/L would increase from 71% under Existing Conditions to 25 80% under the No Action Alternative (an increase from 72% to 90% for the drought period 26 modeled). In contrast, however, the relative frequency long-term average DOC concentrations would 27 exceed 4 mg/L at the Banks and Jones pumping plants would be small. At the Banks pumping plant, 28 the frequency long-term average DOC concentrations would exceed 4 mg/L would increase from 29 33% under Existing Conditions to 35% under the No Action Alternative (an increase from 42% to 30 43% for the drought period), while at the Jones pumping plant the modeled exceedance frequency 31 would rise from 26% to 28% (with no predicted change in frequency of exceedance for the drought 32 period). Trends in concentration threshold exceedances at the other assessment locations would 33 follow that described for the Banks and Jones pumping plants, but the overall magnitude of 34 threshold exceedance change would be less. While the No Action Alternative would generally lead to 35 slightly higher long-term average DOC concentration in the western and southern Delta, the 36 predicted change would not be expected to be of magnitude that would adversely affect MUN 37 beneficial uses, or any other beneficial use, particularly when considering the relatively small 38 change in long-term annual average concentration (i.e.,  $\leq 0.1 \text{ mg/L}$ ).

# 39 SWP/CVP Export Service Areas

With respect to the potential for effects resulting from No Action Alternative induced changes on
 long-term average DOC concentrations in the water exported via the Banks and Jones pumping

- 42 plants, long-term average DOC concentrations would increase only slightly. Under the No Action
- 43 Alternative, long-term average DOC concentrations at the Banks and Jones pumping plants would
- 44 increase by as much as 3% relative to Existing Conditions (Appendix 8K, *Organic Carbon*, DOC Table

- 1 1). A greater frequency of exports greater than 3 and 4 mg/L would be predicted to occur at both
- 2 Banks and Jones pumping plants, as previously discussed for the Delta, although the increased
- 3 frequency of 4 mg/L would be comparatively small (see Delta discussion above). As previously
- stated, the predicted change in long-term average DOC concentrations relative to existing conditions
  would not be expected to be of sufficient magnitude to adversely affect the MUN beneficial use, or
- 6 any other beneficial use, within the SWP and CVP Service Area.
- Maintenance of SWP and CVP facilities under the No Action Alternative would not be expected to
  create new sources of DOC or contribute towards a substantial change in existing sources of DOC in
  the affected environment. Maintenance activities would not be expected to cause any substantial
  change in long-term average DOC concentrations such that the MUN beneficial use, or any other
- 11 beneficial use, would be adversely affected anywhere in the affected environment.
- *CEQA Conclusion:* Key findings discussed in the effects assessment provided above are summarized
   here, and are then compared to the CEQA thresholds of significance (defined in Section 8.3.2,
   *Determination of Effects*) for the purpose of making the CEQA impact determination for this
   constituent. For additional details on the effects assessment findings that support this CEQA impact
   determination, see the effects assessment discussion that immediately precedes this conclusion.
- While greater water demands under the No Action Alternative would alter the magnitude and
  timing of reservoir releases north, south and east of the Delta, these activities would have no
  substantial effect on the various watershed sources of DOC. Moreover, long-term average flow and
  DOC at Sacramento River at Hood and San Joaquin River at Vernalis are poorly correlated; therefore,
  changes in river flows would not be expected to cause a substantial long-term change in DOC
  concentrations upstream of the Delta.
- Relative to Existing Conditions, the No Action Alternative would result in mostly minor changes (i.e.,
  up to 4% increases and 6% decreases) in long-term average DOC concentrations at all Delta
  assessment locations, with the largest increase (i.e., 4%) occurring at Rock Slough during the
  modeled drought period. While the No Action Alternative would generally lead to slightly higher
  long-term average DOC concentration (i.e., ≤0.1 mg/L) in the western and southern Delta, the
  predicted change would not be expected to be of magnitude that would adversely affect MUN
  beneficial uses, or any other beneficial use.
- 30The assessment of No Action Alternative effects on DOC in the SWP/CVP Export Service Areas is31based on assessment of changes in DOC concentrations at Banks and Jones pumping plants. Relative32to existing condition, long-term average DOC concentrations would increase only slightly at Banks33and Jones pumping plants. The predicted change in long-term average DOC concentrations relative34to Existing Conditions would not be expected to be of sufficient magnitude to adversely affect MUN35beneficial uses, or any other beneficial use, within the SWP and CVP Service Area.
- 36 Based on the above, the No Action Alternative would not result in any substantial change in long-37 term average DOC concentration upstream of the Delta or result in substantial increase in the 38 frequency with which long-term average DOC concentrations exceeds 2, 3, or 4 mg/L levels at the 11 39 assessment locations analyzed for the Delta. Modeled long-term average DOC concentrations would 40 increase by no more than 0.1 mg/L at any single Delta assessment location (i.e.,  $\leq 4\%$  relative 41 increase). The increases in long-term average DOC concentration that could occur within the Delta 42 would not be of sufficient magnitude to adversely affect the MUN beneficial use, or any other 43 beneficial uses, of Delta waters or waters of the SWP and CVP Service Area. Because DOC is not 44 bioaccumulative, the increases in long-term average DOC concentrations would not directly cause

- 1 bioaccumulative problems in aquatic life or humans. Finally, DOC is not causing beneficial use
- 2 impairments and thus is not 303(d) listed for any water body within the affected environment. Thus,
- 3 the increases in long-term average DOC that could occur at various locations would not make any
- beneficial use impairment measurably worse. Because long-term average DOC concentrations would
   not be expected to increase substantially, no long-term water quality degradation with respect to
- 6 DOC would be expected to occur and, thus, no significant impacts on beneficial uses would occur.
- 7 This impact would be less than significant.

## 8 Impact WQ-19: Effects on Pathogens Resulting from Facilities Operations and Maintenance

## 9 Upstream of the Delta

Under the No Action Alternative, the only pathogen sources expected to change in the watersheds
 upstream of the Delta relative to Existing Conditions would be associated with population growth,
 i.e., increased municipal wastewater discharges and development contributing to increased urban
 runoff.

- Increased municipal wastewater discharges resulting from future population growth would not be
   expected to measurably increase pathogen concentrations in receiving waters due to state and
   federal water quality regulations requiring disinfection of effluent discharges and the state's
   implementation of Title 22 filtration requirements for many wastewater dischargers in the
   Sacramento River and San Joaquin River watersheds.
- 19 Pathogen loading from urban areas would generally occur in association with both dry and wet 20 weather runoff from urban landscapes. Municipal stormwater regulations and permits have become 21 increasingly stringent in recent years, and such further regulation of urban stormwater runoff is 22 expected to continue in the future. Municipalities may implement BMPs for reducing pollutant 23 loadings from urban runoff, particularly in response to NPDES stormwater-related regulations 24 requiring reduction of pollutant loading in urban runoff. The ability of these BMPs to consistently 25 reduce pathogen loadings and the extent of future implementation is uncertain, but would be expected to improve as new technologies are continually tested and implemented. Also, some of the 26 27 urbanization may occur on lands used by other pathogens sources, such as grazing lands, resulting 28 in a change in pathogen source, but not necessarily an increase (and possibly a decrease) in 29 pathogen loading.
- 30 Pathogen concentrations in the Sacramento and San Joaquin Rivers have a minimal relationship to 31 flow rate in these rivers, although most of the high concentrations observed have been during the 32 wet months (Tetra Tech 2007). Further, urban runoff contributions during the dry season would be 33 expected to be a relatively small fraction of the rivers' total flow rates. During wet weather events, 34 when urban runoff contributions would be higher, the flows in the rivers also would be higher. 35 Given the small magnitude of urban runoff contributions relative to the magnitude of river flows, 36 that pathogen concentrations in the rivers have a minimal relationship to river flow rate, and the 37 expected reduced pollutant loadings in response to NPDES stormwater-related regulations, river 38 flow rate and reservoir storage reductions that would occur under the No Action Alternative, 39 relative to Existing Conditions, would not be expected to result in a substantial adverse change in 40 pathogen concentrations in the reservoirs and rivers upstream of the Delta. As such, the No Action 41 Alternative would not be expected to substantially increase the frequency with which applicable 42 Basin Plan objectives or U.S. EPA-recommended pathogen criteria would be exceeded in water

- 1 bodies of the affected environment located upstream of the Delta or substantially degrade the
- 2 quality of these water bodies, with regard to pathogens.

### 3 Delta

4 The Conceptual Model for Pathogens and Pathogen Indicators in the Central Valley and Sacramento-5 San Joaquin Delta (Tetra Tech 2007) provides a comprehensive evaluation of factors affecting 6 pathogen levels in the Delta. The Pathogens Conceptual Model characterizes relative pathogen 7 contributions to the Delta from the Sacramento and San Joaquin Rivers and various pathogen 8 sources, including wastewater discharges and urban runoff. Contributions from the San Francisco 9 Bay to the Delta are not addressed. The Pathogens Conceptual Model is based on a database 10 compiled by the Central Valley Drinking Water Policy Group in 2004–2005, supplemented with data from Natomas East Main Drainage Canal Studies, North Bay Aqueduct sampling, and the USGS. Data 11 12 for multiple sites in the Sacramento River and San Joaquin River watersheds, and in the Delta were 13 compiled. Indicator species evaluated include fecal coliforms, total coliforms, and E. coli. Because of 14 its availability, Cryptosporidium and Giardia data for the Sacramento River also were evaluated. Key 15 results of the data evaluation are:

### 16 **Total Coliform**

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- In the Sacramento Valley, the highest total coliform concentrations (>10,000 MPN/100 ml) were located near urban areas.
- Similarly high total coliform concentrations were not observed in the San Joaquin Valley, because reported results were capped at about 2,400 MPN/100 ml, though a large number of results were reported as being greater than this value.
- The data should not to be interpreted to conclude that Sacramento River has higher total
   coliform concentrations; rather, the "appearance" of the lower total coliform concentrations in
   the San Joaquin Valley is attributed to a lower upper limit of reporting (2,400 MPN/100 ml
   versus 10,000 MPN/100 ml).

### 26 *E. coli*

- Comparably high concentrations observed in the Sacramento River and San Joaquin River
   watersheds for waters affected by urban environments and intensive agriculture.
- The highest concentrations in the San Joaquin River were not at the most downstream location
   monitored, but rather at an intermediate location near Hills Ferry.
- *E. coli* concentrations in the Delta were somewhat higher than in the San Joaquin River and
   Sacramento River, indicating the importance of in-Delta sources and influence of distance of
   pathogen source on concentrations at a particular location in the receiving waters.
- Temporal (seasonal) trends were weak, however, the highest concentrations in the Sacramento
   River were observed during the wet months and the lowest concentrations were observed in
   July and August.

### 37 Fecal Coliform

• There was limited data from which to make comparisons/observations.

1 Cryptosporidium and Giardia

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- Data were available only for the Sacramento River, limiting the ability to make comparisons between sources.
- Often not detected and when detected, concentrations typically less than 1 organism per liter.
- There may be natural/artificial barriers/processes that limit *Cryptosporidium* transport to water. Significant die off of those that reach the water may contribute to the low frequency of detection.

8 The Pathogens Conceptual Model found that coliform indicators vary by orders of magnitudes over 9 small distances and short time-scales. Concentrations appear to be more closely related to what 10 happens in the proximity of a sampling station, rather than what happens in the larger watershed 11 where significant travel time and concomitant pathogen die-off can occur. Sites in the Delta close to 12 urban discharges had elevated concentrations of coliform organisms. The highest total coliform and 13 E. coli concentrations were observed in the discharge from the Natomas East Main Drainage Canal 14 and several stations near sloughs, indicating the relative influence of urban and wildlife pathogen 15 sources on receiving water concentrations.

- 16 The effects of the No Action Alternative relative to Existing Conditions would be changes in the
- 17 relative percentage of water throughout the Delta being comprised of various source waters (i.e.,
- 18 water from the Sacramento River, San Joaquin River, Bay water, eastside tributaries, and 19 agricultural return flow), due to potential changes in inflows particularly from the Sacramento
- agricultural return flow), due to potential changes in inflows particularly from the Sacramento River
   watershed due to increased water demands and somewhat modified SWP and CVP operations.
- 20 water shed due to increased water demands and somewhat modified swir and CVF operations. 21 However, it is expected there would be no substantial change in Delta pathogen concentrations in
- 22 response to a shift in the Delta source water percentages under this alternative or substantial
- 23 degradation of these water bodies, with regard to pathogens. This conclusion is based on the
- Pathogens Conceptual Model, which found that pathogen sources in close proximity to a Delta site
   appear to have the greatest influence on pathogen levels at the site, rather than the primary
- source(s) of water to the site. In-Delta potential pathogen sources, including water-based recreation,
   tidal habitat, wildlife, and livestock-related uses, would continue under this alternative.

### 28 SWP/CVP Export Service Areas

The No Action Alternative is not expected to result in substantial changes in pathogen levels in Delta
waters, relative to Existing Conditions. As such, there is not expected to be substantial, if even
measurable, changes in pathogen concentrations in the SWP/CVP Export Service Areas waters
under the No Action Alternative relative to Existing Conditions.

- The effects on pathogens from implementing the No Action Alternative is determined to not beadverse.
- *CEQA Conclusion*: Key findings discussed in the effects assessment provided above are summarized
   here, and are then compared to the CEQA thresholds of significance (defined in Section 8.3.2,
   *Determination of Effects*) for the purpose of making the CEQA impact determination for this
   constituent. For additional details on the effects assessment findings that support this CEQA impact
   determination, see the effects assessment discussion that immediately precedes this conclusion.
- 40River flow rate and reservoir storage reductions that would occur under the No Action Alternative,41relative to Existing Conditions, would not be expected to result in a substantial adverse change in
- 42 pathogen concentrations in the reservoirs and rivers upstream of the Delta, given the small

- 1 magnitude of urban runoff contributions relative to the magnitude of river flows, that pathogen
- 2 concentrations in the rivers have a minimal relationship to river flow rate, and the expected reduced
- 3 pollutant loadings in response to NPDES stormwater-related regulations.
- 4 It is expected there would be no substantial change in Delta pathogen concentrations in response to
- 5 a shift in the Delta source water percentages under this alternative or substantial degradation of
- 6 these water bodies, with regard to pathogens. This conclusion is based on the Pathogens Conceptual
- 7 Model, which found that pathogen sources in close proximity to a Delta site appear to have the
- 8 greatest influence on pathogen levels at the site, rather than the primary source(s) of water to the 9 site. In-Delta potential pathogen sources, including water-based recreation, tidal habitat, wildlife,
- 10 and livestock-related uses, would continue under this alternative.
- There is not expected to be substantial, if even measurable, changes in pathogen concentrations in
   the SWP/CVP Export Service Areas waters under the No Action Alternative, relative to Existing
   Conditions, because the No Action Alternative is not expected to result in substantial changes in
   pathogen levels in Delta waters relative to Existing Conditions.
- 15 As such, this alternative is not expected to cause additional exceedance of applicable water quality 16 objectives by frequency, magnitude, and geographic extent that would cause adverse effects on any 17 beneficial uses of waters in the affected environment. Because pathogen concentrations are not 18 expected to increase substantially, no long-term water quality degradation for pathogens is 19 expected to occur and, thus, no adverse effects on beneficial uses would occur. The San Joaquin 20 River in the Stockton Deep Water Ship Channel is Clean Water Act Section 303(d) listed for 21 pathogens. Because no measurable increase in Deep Water Ship Channel pathogen concentrations 22 are expected to occur on a long-term basis, further degradation and impairment of this area is not 23 expected to occur. Finally, pathogens are not bioaccumulative constituents. This impact is 24 considered to be less than significant.

# Impact WQ-21: Effects on Pesticide Concentrations Resulting from Facilities Operations and Maintenance

27 Residues of "legacy" organochlorine (OC) pesticides enter rivers primarily through surface runoff 28 and erosion of terrestrial soils during storm events, and through resuspension of riverine bottom 29 sediments, the combination of which to this day may contribute to excursions above water quality 30 objectives (Central Valley Regional Water Quality Control Board 2010c). Operation of the CVP/SWP 31 does not affect terrestrial sources, but may result in geomorphic changes to the affected 32 environment that ultimately could result in changes to sediment suspension and deposition. 33 However, as discussed in greater detail for Turbidity/TSS, operations under any alternative would 34 not be expected to change TSS or turbidity levels (highs, lows, typical conditions) to any substantial 35 degree. Changes in the magnitude, frequency, and geographic distribution of legacy pesticides in 36 water bodies of the affected environment that would result in new or more severe adverse effects on 37 aquatic life or other beneficial uses, relative to Existing Conditions or the No Action Alternative, 38 would not be expected to occur. Therefore, the pesticide assessment focuses on the present use 39 pesticides for which substantial information is available, namely diazinon, chlorpyrifos, pyrethroids, 40 and diuron.

### 41 Upstream of the Delta

42 Pyrethroid and OP insecticides are applied to agricultural fields, orchards, row crops, and confined
43 animal facilities on an annual basis, with peaks in agricultural application during the winter

- 1 dormant season (January–February) and during field cropping in the spring and summer.
- 2 Applications of diuron occur year-round, but the majority of diuron is applied to road rights-of-way
- 3 as a pre-emergent and early post emergent weed treatment during the late fall and early winter
- 4 (Green and Young 2006). Pyrethroid insecticides and urban use herbicides are additionally applied 5
- around urban and residential structures and landscapes on an annual basis. These applications
- 6 throughout the upstream watershed represent the source and potential pool of these pesticides that 7 may enter the rivers upstream of the Delta by way of surface runoff and/or drift. Principal factors
- 8 contributing to pesticide loading in the Sacramento River watershed include the amount of pesticide
- 9 used and amount of precipitation (Guo et al. 2004). Although urban dry weather runoff occurs, this
- is generally believed to be less significant source of pesticides to main stem receiving waters, but for 10
- 11 pyrethroids a recent study concluded that municipal wastewater treatment plants in Sacramento
- 12 and Stockton represent a continuous year-round source of pyrethroids to the lower Sacramento and
- 13 San Joaquin River's (Weston and Lydy 2010).
- 14 Pesticide-related toxicity has historically been observed throughout the affected environment
- 15 regardless of season or water year type; however, toxicity is generally observed with increased
- 16 incidence during spring and summer months of April to June, coincident with the peak in irrigated
- 17 agriculture in the Sacramento and San Joaquin Valleys, as well as the winter rainy season,
- particularly December through February, coincident with urban and agricultural storm-water runoff 18
- 19 and the orchard dormant spraying season (Fox and Archibald 1997). Although OP insecticide 20 incidence and related toxicity can be observed throughout the year, diazinon is most frequently
- 21 observed during the winter months and chlorpyrifos is most frequently observed in the summer 22 irrigation months (Central Valley Regional Water Quality Control Board 2007). These seasonal 23 trends coincide with their use, where diazinon is principally used as an orchard dormant season
- 24 spray, and chlorpyrifos is primarily used on crops during the summer.
- 25 Application of diuron peaks in the late fall and early winter. Coincidently, diuron is found most 26 frequently in surface waters during the winter precipitation and runoff months of January through 27 March (Green and Young 2006), although diuron can be found much less frequently in surface 28 waters throughout the year (Johnson et al. 2010).
- 29 Monitoring for pyrethroid insecticides in mainstem rivers is limited and detections are rather few. 30 With the replacement of many traditionally OP related uses, however, it is conservatively assumed 31 that pyrethroid incidence and associated toxicity could ultimately take a pattern of seasonality 32 similar to that of the chlorpyrifos or diazinon.
- 33 In comparison to the Valley floor, relatively small amounts of pesticides are used in watersheds 34 upstream of project reservoirs. Water released from reservoirs flow through urban and agricultural 35 areas at which point these waters may acquire a burden of pesticide from agricultural or urban sourced discharges. These discharges with their potential burden of pesticides are effectively 36 37 diluted by reservoir water. Under the No Action Alternative, no activity of the SWP or CVP would 38 substantially drive a change in pesticide use, and thus pesticide sources would remain unaffected. 39 Nevertheless, changes in the timing and magnitude of reservoir releases could have an effect on 40 available dilution capacity along river segments such as the Sacramento, Feather, American, and San 41 Joaquin Rivers.
- 42 Under the No Action Alternative, winter (November-March) and summer (April-October) season
- 43 average flow rates on the Sacramento River at Freeport, American River at Nimbus, Feather River at
- 44 Thermalito, and the San Joaquin River at Vernalis would change relative to Existing Conditions.

- 1 Averaged over the entire period of record, seasonal mean flow rates would largely remain
- 2 unchanged on the Sacramento River and Feather Rivers (Appendix 8L, *Pesticides*, Tables 1–4).
- 3 Summer average flow rates on the American River would decrease by 16% relative to Existing
- Conditions. During the winter months, however, average flow rates would increase by as much as
  9% on the American River. Similarly, summer average flow rates on the San Joaquin River would
  decrease by 12% relative to Existing Conditions, while winter average flow rates would increase
  slightly.
- 8 As previously stated, historically chlorpyrifos is used in greater amounts in agriculture in the
- 9 summer, and consequently observed in surface waters with greater frequency in the summer, while
- 10 diazinon and diuron are used and observed in surface water with greater frequency in the winter.
- While flow reductions in the summer on the American River would not coincide with urban
   stormwater discharges, summer flow reductions on the San Joaquin River would correspond to the
- 12 agricultural irrigation season. However, summer average flow reductions of up to 12%, relative to
- 14 Existing Conditions, are not considered of sufficient magnitude to substantially increase in-river
- 15 concentrations or alter the long-term risk of pesticide-related effects on aquatic life beneficial uses.
- 16 Greater long-term average flow reductions, and corresponding reductions in dilution/assimilative
- 17 capacity, would be necessary before long-term risk of pesticide related effects on aquatic life
- 18 beneficial uses would be adversely altered.

### 19 **Delta**

Sources of diuron, OP and pyrethroid insecticides to the Plan Area include direct input of surface
 runoff from in-Delta agriculture and Delta urbanized areas as well as inputs from rivers upstream of
 the Delta. Similar to Upstream of the Delta, CVP/SWP operations would not affect these sources.

23 Studies documenting pesticide associated toxicity in the Delta demonstrate the dynamic nature of 24 pesticide input. Pesticide loads entering the Delta, but originating outside of the Delta, do so 25 typically in pulses and particularly after significant precipitation induced surface runoff events 26 (Kuivila and Foe 1995). Through the greater hydraulic capacity of the Delta, and through tidal 27 mixing, these pulses become diluted and spread about the Delta. Although it is difficult to 28 definitively conclude that either the Sacramento River or San Joaquin River is a consistently 29 dominant source of pesticide, a compilation of Delta diazinon and chlorpyrifos data suggest that 30 these two OP insecticides have both been more frequently observed in the San Joaquin River, and at 31 concentrations more frequently exceeding OP specific aquatic life criteria (Central Valley Regional 32 Water Quality Control Board 2006).

- No similar observation as to incidence frequency can be made regarding pyrethroid insecticides,
   primarily owing to a dearth of monitoring data. Pyrethroid insecticides have been observed in Delta
   waterways, but there is little evidence supporting any particular geographic or seasonal trend
   (Werner et al. 2010). Unlike that for chlorpyrifos and diazinon, data for pyrethroids are insufficient
   to determine the relative loading from particular source waters.
- Diuron has been detected in the Delta throughout the year, but with greater magnitude and
   frequency during the winter storm season. Unlike that for chlorpyrifos and diazinon, data for diuron
- 40 are insufficient to determine the relative loading from particular source waters.
- 41 Granting the assessment challenges imposed by data limitations, there does appear sufficient
- 42 information to suggest that the San Joaquin River, in comparison to the Sacramento River, is a
- 43 greater contributor of OP insecticides in terms of greater frequency of incidence and presence at

concentrations exceeding water quality benchmarks. Although data is insufficient to make similar
 observations pertaining to diuron, trends in pyrethroid use suggest that pyrethroid insecticides may
 in the near future reflect the historic trends of OP insecticides, namely that of relative frequency,
 magnitude, seasonality and geographic distribution. Based on these general observations, this
 assessment utilizes source water fingerprinting to make qualitative judgments as to increased risk
 of pesticide related aquatic life toxicity and judgments as to the possibility of associated long-term
 degradation to water quality.

8 Percentage change in monthly average source water fraction were evaluated for the modeled 16-9 year (1976–1991) hydrologic period and a representative drought period (1987–1991), with special 10 attention given to changes in San Joaquin River, Sacramento River and Delta Agriculture sources 11 water fractions. For the No Action Alternative, San Joaquin River fractions would not increase more 12 than 10% at any of the 11 modeled assessment locations, with exception to Jones pumping plant 13 during the modeled drought period, where San Joaquin River fraction would increase 12–14% in 14 October and November relative to Existing Conditions, yet would continue to represent less than 15 43% of the total source water volume (Appendix 8D, Source Water Fingerprinting Results). Similarly, 16 Sacramento River fractions would not increase more than 10% at any of the 11 modeled assessment 17 locations. However, these large fractional increases in Sacramento River occur through near equal 18 replacement of San Joaquin River water and, as such, would likely represent an overall decrease in 19 risk of pesticide-related toxicity to aquatic life. There would be no modeled increases in Delta 20 agricultural fractions greater than 2%.

These modeled changes in the source water fractions of Sacramento, San Joaquin and Delta
 agriculture water are not of sufficient magnitude to substantially alter the long-term risk of
 pesticide-related toxicity to aquatic life within the Delta, nor would such changes result in adverse
 pesticide-related effects on any other beneficial uses of Delta waters.

### 25 SWP/CVP Export Service Areas

26 Assessment of effects in SWP and CVP Export Service Areas is based on effects seen in the Delta at 27 the Banks and Jones pumping plants. Under the No Action Alternative, Sacramento, San Joaquin and 28 in-Delta Agricultural source water fractions at Banks would not increase more than 5% in any 29 month relative to Existing Conditions (Appendix 8D, Source Water Fingerprinting Results). At Jones 30 during the modeled drought period, San Joaquin River source water fractions would increase by as 31 much as 12–14% in October and November relative to Existing Conditions, yet would continue to 32 represent less than 43% of the total source water volume. These modeled changes in the source 33 water fractions of Sacramento, San Joaquin and Delta agriculture water are not of sufficient 34 magnitude to substantially alter the long-term risk of pesticide-related toxicity to aquatic life 35 beneficial uses, or any other beneficial uses, in water bodies of the SWP and CVP service area.

36 *CEQA Conclusion*: Key findings discussed in the effects assessment relative to Existing Conditions is
 37 provided above are summarized here, and are then compared to the CEQA thresholds of significance
 38 (defined in Section 8.3.2, *Determination of Effects*) for the purpose of making the CEQA impact
 39 determination for this constituent. For additional details on the effects assessment findings that
 40 support this CEQA impact determination, see the effects assessment discussion that immediately
 41 precedes this conclusion.

Sources of pesticides upstream of the Delta include direct input of pesticide containing surface
 runoff from agriculture and urbanized areas. Flows in rivers receiving these discharges dilute these
 pesticide inputs. Relative to Existing Conditions, however, modeled changes in long-term average

flows on the Sacramento, Feather, American, and San Joaquin Rivers are of insufficient magnitude to
 substantially increase the long-term risk of pesticide-related water quality degradation and related
 toxicity to aquatic life in these water bodies upstream of the Delta.

In the Delta, sources of pesticides include direct input of surface runoff from Delta agriculture and
Delta urbanized areas as well as inputs from rivers upstream of the Delta. While facilities operations
and maintenance activities would not affect these sources, changes in Delta source water fraction
could change the relative risk associated with pesticide related toxicity to aquatic life. Under the No

- 8 Action Alternative, however, modeled changes in source water fractions relative to Existing
- 9 Conditions are of insufficient magnitude to substantially alter the long-term risk of pesticide-related
- 10 toxicity to aquatic life within the Delta, nor would such changes result in adverse pesticide-related 11 effects on any other beneficial uses of Delta waters
- 11 effects on any other beneficial uses of Delta waters.
- 12The assessment of the No Action Alternative effects on pesticides in the SWP/CVP Export Service13Areas is based on assessment of changes predicted at Banks and Jones pumping plants. As just14discussed regarding effects to pesticides in the Delta, modeled changes in source water fractions at15the Banks and Jones pumping plants are of insufficient magnitude to substantially alter the long-16term risk of pesticide-related toxicity to aquatic life beneficial uses, or any other beneficial uses, in17water bodies of the SWP and CVP export service area.
- 18 Based on the above, the No Action Alternative would not result in any substantial change in long-19 term average pesticide concentration or result in substantial increase in the anticipated frequency 20 with which long-term average pesticide concentrations would exceed aquatic life toxicity thresholds 21 or other beneficial use effect thresholds upstream of the Delta, at the 11 assessment locations 22 analyzed for the Delta, or the SWP and CVP service area. Numerous pesticides are currently used 23 throughout the affected environment, and while some of these pesticides may be bioaccumulative, 24 those present-use pesticides for which there is sufficient evidence for their presence in waters 25 affected by SWP and CVP operations (i.e., diazinon, chlorpyrifos, diuron, and pyrethroids) are not 26 considered bioaccumulative, and thus changes in their concentrations would not directly cause 27 bioaccumulative problems in aquatic life or humans. Furthermore, while there are numerous 303(d) 28 listings throughout the affected environment that name pesticides as the cause for beneficial use 29 impairment, the modeled changes in upstream river flows and Delta source water fractions would 30 not be expected to make any of these beneficial use impairments measurably worse. Because long-31 term average pesticide concentrations are not expected to increase substantially, no long-term 32 water quality degradation with respect to pesticides is expected to occur and, thus, no adverse 33 effects on beneficial uses would occur. This impact is considered to be less than significant.

# Impact WQ-23: Effects on Phosphorus Concentrations Resulting from Facilities Operations and Maintenance

- 36 As described under Impact WQ-29, facilities operations and maintenance is not expected to result in
- 37 substantial changes in TSS and Turbidity under the project alternative relative to Existing
- 38 Conditions in surface waters upstream of the Delta, in the Delta, and in the SWP/CVP Export Service
- Areas. Thus in these areas, long-term changes in the levels of suspended sediment-bound
   phosphorus are not expected. Additional factors that may affect phosphorus levels are discussed
- 41 below.

#### 1 Upstream of the Delta

2 A conceptual model of nutrients in the Delta stated that: "previous attempts to relate concentration 3 data to flow data in the Central Valley and Delta showed little correlation between the two variables 4 (Tetra Tech 2006b, Conceptual Model for Organic Carbon in the Central Valley). One possible reason 5 is that the Central Valley and Delta system is a highly managed system with flows controlled by 6 major reservoirs on most rivers" (Tetra Tech 2006b:4-1 to 4-2). Attempts discussed under Impact 7 WQ-15 also showed weak correlation between nitrate and flows for major source waters to the 8 Delta. The linear regressions between average dissolved ortho-phosphate concentrations and 9 average flows in the San Joaquin and Sacramento Rivers were derived for this analysis (Figures 8-57 10 and 8-58, respectively). As expected, neither relationship is very strong, although over the large 11 range in flows for the Sacramento River, the relationship is stronger than for the San Joaquin River. 12 However, over smaller changes in flows, neither relationship can function as a predictor of 13 phosphorus concentrations because the variability in the data over small to medium ranges of flows 14 (i.e., <10,000 cfs) is large.

15 Because phosphorus loading to waters upstream of the Delta is not anticipated to change, and 16 because changes in flows do not necessarily result in changes in concentrations or loading of 17 phosphorus to these water bodies, substantial changes in phosphorus concentration are not 18 anticipated for the No Action Alternative, relative to Existing Conditions. Any negligible changes in 19 phosphorus concentrations that may occur in the water bodies of the affected environment located 20 upstream of the Delta would not be of frequency, magnitude and geographic extent that would 21 adversely affect any beneficial uses or substantially degrade the quality of these water bodies, with 22 regards to phosphorus.

#### 23 **Delta**

24 Because phosphorus concentrations in the major source waters to the Delta are similar for much of 25 the year, phosphorus concentrations in the Delta are not anticipated to change substantially on a 26 long term-average basis. Phosphorus concentrations may increase during January through March at 27 locations where the source fraction of San Joaquin River water increases, due to the higher 28 concentration of phosphorus in the San Joaquin River during these months compared to Sacramento 29 River water or San Francisco Bay water. Based on the DSM2 fingerprinting results (see Appendix 8D, 30 Source Water Fingerprinting Results), together with source water concentrations shown in Figure 8-31 56, the magnitude of increases during these months may range from negligible up to approximately 32 0.05 mg/L. However, there are no state or federal objectives/criteria for phosphorus and thus any 33 increases would not cause exceedances of objectives/criteria. Because algal growth rates are limited 34 by availability of light in the Delta, increases in phosphorus levels that may occur at some locations 35 and times within the Delta would be expected to have little effect on primary productivity in the Delta. Moreover, such increases in concentrations would not be anticipated to be of frequency, 36 37 magnitude and geographic extent that would adversely affect any beneficial uses or substantially 38 degrade the water quality at these locations, with regards to phosphorus.

### 39 SWP/CVP Export Service Areas

The assessment of effects of phosphorus under the No Action Alternative in the SWP and CVP Export
Service Areas is based on effects on phosphorus at the Banks and Jones pumping plants.

As noted in the Delta Region section above, phosphorus concentrations in the Delta (including Banks
and Jones pumping plants) are not anticipated to change substantially on a long term-average basis.

- 1 During January through March, phosphorus concentrations may increase as a result of more San 2 Joaquin River water reaching Banks and Jones pumping plants and the higher concentration of 3 phosphorus in the San Joaquin River. However, based on the DSM2 fingerprinting results (see 4 Appendix 8D, Source Water Fingerprinting Results), together with source water concentrations 5 shown in Figure 8-56, the magnitude of this increase is expected to be negligible (<0.01 mg/L-P). 6 Additionally, there are no state or federal objectives for phosphorus. Moreover, given the many 7 factors that contribute to potential algal blooms in the SWP and CVP canals within the Export 8 Service Area, and the lack of studies that have shown a direct relationship between nutrient 9 concentrations in the canals and reservoirs and problematic algal blooms in these water bodies, 10 there is no basis to conclude that any seasonal increases in phosphorus concentrations at the levels 11 expected under this alternative, should they occur, would increase the potential for problem algal 12 blooms in the SWP and CVP Export Service Area.
- Any increases in phosphorus concentrations that may occur in water exported via Banks and Jones
   pumping plants are not expected to result in adverse effects to beneficial uses of exported water or
   substantially degrade the quality of exported water, with regards to phosphorus.
- In summary, based on the discussion above, effects on phosphorus of facilities operations and
   maintenance are considered to be not adverse.
- *CEQA Conclusion:* Key findings discussed in the effects assessment relative to Existing Conditions is
   provided above are summarized here, and are then compared to the CEQA thresholds of significance
   (defined in Section 8.3.2, *Determination of Effects*) for the purpose of making the CEQA impact
   determination for this constituent. For additional details on the effects assessment findings that
   support this CEQA impact determination, see the effects assessment discussion that immediately
   precedes this conclusion.
- Because phosphorus loading to waters upstream of the Delta is not anticipated to change, and
  because changes in flows do not necessarily result in changes in concentrations or loading of
  phosphorus to these water bodies, substantial changes in phosphorus concentration upstream of the
  Delta are not anticipated for the No Action Alternative, relative to Existing Conditions.
- Because phosphorus concentrations in the major source waters to the Delta are similar for much of
  the year, phosphorus concentrations in the Delta are not anticipated to change substantially on a
  long term-average basis under the No Action Alternative, relative to Existing Conditions. Algal
  growth rates are limited by availability of light in the Delta, and therefore any minor increases in
  phosphorus levels that may occur at some locations and times within the Delta would be expected to
  have little effect on primary productivity in the Delta.
- The assessment of effects of phosphorus under the No Action Alternative in the SWP and CVP Export
   Service Areas is based on effects on phosphorus at the Banks and Jones pumping plants. As noted
   above, phosphorus concentrations in the Delta (including Banks and Jones pumping plants) are not
   anticipated to change substantially on a long term-average basis.
- 38 Based on the above, there would be no substantial, long-term increase in phosphorus concentrations
- 39 in the rivers and reservoirs upstream of the Delta, in the Delta Region, or the waters exported to the
- 40 CVP and SWP service areas under the No Action Alternative relative to Existing Conditions. As such,
- 41 this alternative is not expected to cause additional exceedance of applicable water quality
- 42 objectives/criteria by frequency, magnitude, and geographic extent that would cause adverse effects
- 43 on any beneficial uses of waters in the affected environment. Because phosphorus concentrations

- 1 are not expected to increase substantially, no long-term water quality degradation is expected to
- 2 occur and, thus, no adverse effects to beneficial uses would occur. Phosphorus is not 303(d) listed
- 3 within the affected environment and thus any minor increases that may occur in some areas would
- 4 not make any existing phosphorus-related impairment measurably worse because no such
- 5 impairments currently exist. Because phosphorus is not bioaccumulative, minor increases that may
- 6 occur in some areas would not bioaccumulate to greater levels in aquatic organisms that would, in turn, pose substantial health risks to fish, wildlife, or humans. This impact is considered to be less
- 7
- 8 than significant.

#### 9 Impact WQ-25: Effects on Selenium Concentrations Resulting from Facilities Operations and 10 Maintenance

#### 11 Upstream of the Delta

12 Substantial point sources of selenium do not exist upstream in the Sacramento River watershed, in 13 the watersheds of the eastern tributaries (Cosumnes, Mokelumne, and Calaveras Rivers), or 14 upstream of the Delta in the San Joaquin River watershed. Nonpoint sources of selenium within the 15 watersheds of the Sacramento River and the eastern tributaries also are relatively low, resulting in 16 generally low selenium concentrations in the reservoirs and rivers of those watersheds. 17 Consequently, any modified reservoir operations and subsequent changes in river flows under the 18 No Action Alternative, relative to Existing Conditions, are expected to have negligible, if any, effects 19 on reservoir and river selenium concentrations upstream of Freeport in the Sacramento River 20 watershed or in the eastern tributaries upstream of the Delta.

21 Non-point sources of selenium in the San Joaquin River watershed are associated with discharges of 22 subsurface agricultural drainage to the river or its tributaries. Selenium concentrations in the San 23 Joaquin River upstream of the Delta comply with NTR criteria and Basin Plan objectives at Vernalis 24 under Existing Conditions, and they are expected to do so under the No Action Alternative. This is 25 because a TMDL has been developed by the Central Valley Water Board (2001), the Grassland 26 Bypass Project has established limits that will result in reduced inputs of selenium to the Delta, and 27 the Central Valley Water Board (2010a) and State Water Board (2010d, 2010e) have established 28 Basin Plan objectives that are expected to result in decreasing discharges of selenium from the San 29 Joaquin River to the Delta, as previously discussed in 8.1.3.15.

- 30 Selenium concentrations at Vernalis are generally higher during lower San Joaquin River flows, with 31 considerable variability in concentrations below about 3,000 cfs, as shown in Appendix 8M, 32 Selenium, Table M-33 and Figures M-7 through M-20. Modeling of flows for the San Joaquin River at 33 Vernalis indicates that average annual flows under the No Action Alternative would vary by less 34 than 10% from Existing Conditions (Appendix 5A, BDCP/California WaterFix FEIR/FEIS Modeling
- 35 Technical Appendix). Given these relatively small decreases in flows and the considerable variability
- 36 in the relationship between selenium concentrations and flows in the San Joaquin River, it is
- 37 expected that selenium concentrations in the San Joaquin River would be minimally affected, if at all,
- 38 by anticipated changes in flow rates under the No Action Alternative.
- 39 Thus, available information indicates selenium concentrations are well below the Basin Plan
- 40 objective and are likely to remain so under the No Action Alternative. The negligible changes in
- 41 selenium concentrations that may occur in the water bodies of the affected environment located
- 42 upstream of the Delta would not be of frequency, magnitude, and geographic extent that would
adversely affect any beneficial uses or substantially degrade the quality of these water bodies as
 related to selenium.

#### 3 Delta

4 Selenium concentrations and threshold comparisons for each of the 11 modeled Delta assessment 5 locations under Existing Conditions and the No Action Alternative are presented in Appendix 8M, 6 Selenium, Table M-9a for water, Tables M-10 through M-29 for most biota (whole-body fish 7 (excluding sturgeon), bird eggs [invertebrate diet], bird eggs [fish diet], and fish fillets) throughout 8 the Delta, and Tables M-30 through M-32 for sturgeon at the two western Delta locations. Figures 8-9 59a and 8-59b present graphical distributions of predicted selenium concentration changes (shown 10 as changes in available assimilative capacity based on 1.3  $\mu$ g/L) in water at each modeled assessment location for all years. Appendix 8M, Figure M-21 provides more detail in the form of 11 12 monthly patterns of selenium concentrations in water during the modeling period.

13 Relative to Existing Conditions, the No Action Alternative would result in little to no change in 14 average selenium concentrations in water at all modeled Delta assessment locations. Long-term 15 average concentrations at most locations would be the same or lower, with the exception of Old 16 River at Rock Slough and North Bay Aqueduct during the drought period modeled (1987–1991) and 17 Jones pumping plant for the entire period modeled (1976–1991) and drought periods modeled 18 (Appendix 8M, Table M-9a). Long-term average concentrations would increase negligibly (0.01–0.02 19  $\mu$ g/L) at these locations, resulting in a reduction of assimilative capacity of <1%, relative to the 1.3 20 μg/L USEPA draft water quality criterion (Figure 8-59a). The long-term average selenium 21 concentrations in water under the No Action Alternative would range from 0.09–0.38 µg/L 22 (Appendix 8M, Table 9a), well below the USEPA draft water quality criterion of  $1.3 \mu g/L$ .

Relative to Existing Conditions, the No Action Alternative would result in little to no change in
estimated selenium concentrations in most biota (whole-body fish, bird eggs [invertebrate diet],
bird eggs [fish diet], and fish fillets), with the largest increase being 0.01 mg/kg dry weight at
Buckley Cove for the drought period (Appendix 8M, Table M-20). During the drought period,
concentrations of selenium in sturgeon in the western Delta would increase slightly, with about a
0.09 mg/kg dry weight (1%) increase for the San Joaquin River at Antioch (Appendix 8M, Tables M30 and M-31).

30 Modeled selenium concentrations in fish and bird eggs were compared with effect benchmarks to 31 evaluate the potential for selenium to exceed levels of concern for toxicity or health advisories. 32 These effects benchmarks included Levels of Concern for whole fish and bird eggs, Toxicity 33 Thresholds for whole fish, bird eggs, and sturgeon, and Advisory Tissue Levels for fish fillets 34 consumed by people. Toxicity Threshold Exceedance Quotients (i.e., modeled tissue concentration 35 divided by Toxicity Threshold benchmarks) were determined for selenium concentrations in all 36 biota for the entire period modeled and for the drought period modeled. Likewise, Level of Concern 37 Exceedance Quotients (i.e., modeled tissue divided by Level of Concern benchmarks) were also 38 calculated for selenium concentrations in all biota. All Exceedance Quotients for whole fish, bird 39 eggs, and fish fillets are less than 1.0, indicating low probability of adverse effects (Appendix 8M, 40 Table M-20). Low Toxicity Threshold Exceedance Quotients for selenium concentrations in sturgeon 41 from the western Delta exceed 1.0 for the modeled drought period, indicating a higher probability 42 for adverse effects for drought years (Appendix 8M, Table M-32). Relative to Existing Conditions, 43 there would be no increase in any exceedance quotient at any Delta assessment location, except for 44 the whole body fish Toxicity Threshold Exceedance Quotient for the San Joaquin River at Buckley

1 Cove for the drought period (from 0.29 to 0.30). Figures 8-61a through 8-64b show the exceedance 2 quotients based on the lowest benchmarks for whole-body fish, bird eggs (invertebrate diet), bird 3 eggs (fish diet), fish fillets, and sturgeon in drought years at each modeled location. In summary, 4 relative to Existing Conditions, the No Action Alternative would result in essentially no change in 5 selenium concentrations throughout the Delta. The No Action Alternative would not be expected to 6 substantially increase the frequency with which applicable toxicity and level of concern benchmarks 7 would be exceeded in the Delta or substantially degrade the quality of water in the Delta, with 8 regard to selenium.

#### 9 SWP/CVP Export Service Areas

- 10 Relative to Existing Conditions, the No Action Alternative would result in little to no change in long-11 term average selenium concentrations in water at the south Delta pumping plants. At the Banks 12 pumping plant, there would be no change in long-term average concentrations for the entire period modeled or the drought period modeled (Appendix 8M, Table M-9a). At the Jones pumping plant, 13 14 selenium concentrations would increase by  $0.01 \,\mu g/L$  for the entire period modeled and by 0.0215 µg/L for the drought period modeled (Appendix 8M, Table M-9a), which would correspond to a 16 reduction in assimilative capacity of about 1% (Figure 8-59a). Furthermore, the modeled selenium 17 concentrations in water (Table M-9a) for the No Action Alternative would range from 0.21-0.29 18  $\mu$ g/L, well below the USEPA draft water quality criterion of 1.3  $\mu$ g/L.
- Relative to Existing Conditions, the No Action Alternative would result in very small changes (less
  than 1%) in estimated selenium concentrations in biota (whole-body fish, bird eggs [invertebrate
  diet], bird eggs [fish diet], and fish fillets) (Table M-20). Concentrations of selenium in biota would
  not be expected to exceed any benchmarks for biota (Figures 8-61a through 8-64b; Appendix 8M,
  Table M-10).
- Relative to Existing Conditions, the No Action Alternative would result in essentially no change in
  selenium concentrations at the SWP/CVP Export Service Areas, because there would essentially be
  no change in selenium concentrations at the Banks and Jones pumping plants. Thus, the No Action
  Alternative would not be expected to substantially increase the frequency with which applicable
  benchmarks would be exceeded in the Export Service Areas or substantially degrade the quality of
  water in the Export Service Areas, with regard to selenium.
- *CEQA Conclusion*: Key findings discussed in the effects assessment provided above are summarized
   here, and are then compared to the CEQA thresholds of significance (defined in Section 8.3.2,
   *Determination of Effects*) for the purpose of making the CEQA impact determination for selenium.
   For additional details on the effects assessment findings that support this CEQA impact
   determination, see the effects assessment discussion that immediately precedes this conclusion.
- 35 There are no substantial point sources of selenium in watersheds upstream of the Delta, and no 36 substantial nonpoint sources of selenium in the watersheds of the Sacramento River and the eastern 37 tributaries. Nonpoint sources in the San Joaquin Valley that contribute selenium to the Delta will be 38 controlled through a TMDL developed by the Central Valley Water Board (2001) for the lower San 39 Joaquin River, established limits for the Grassland Bypass Project, and Basin Plan objectives (Central 40 Valley Regional Water Quality Control Board 2010d and State Water Board 2010d, 2010e) that are 41 expected to result in decreasing discharges of selenium from the San Joaquin River to the Delta. 42 Consequently, any modified reservoir operations and subsequent changes in river flows under the 43 No Action Alternative, relative to Existing Conditions, are expected to cause negligible changes in 44 selenium concentrations in water. Any negligible changes in selenium concentrations that may occur

- 1 in the water bodies of the affected environment located upstream of the Delta would not be of
- 2 frequency, magnitude, and geographic extent that would adversely affect any beneficial uses or
- 3 substantially degrade the quality of these water bodies as related to selenium.
- Relative to Existing Conditions, modeling estimates indicate that the No Action Alternative would
  result in essentially no change in selenium concentrations throughout the Delta, with all changes on
  the order of 0.02 μg/L or less (i.e., <1%). Furthermore, there would not be an increased risk of</li>
  exceeding toxicity and level of concern benchmarks for biota.
- Assessment of effects of selenium in the SWP/CVP Export Service Areas is based on effects on
   selenium concentrations at the Banks and Jones pumping plants. Relative to Existing Conditions, the
   No Action Alternative would result in essentially no change in long-term average selenium
   concentrations at the Banks pumping plant, and very little increase (0.01 μg/L) at the Jones
   pumping plant.
- Based on the above, selenium concentrations that would occur in water under this alternative would not cause additional exceedances of applicable state or federal numeric or narrative water quality
- 15 objectives/criteria, or other relevant water quality effects thresholds identified for this assessment
- 16 (Table 8-54), by frequency, magnitude, and geographic extent that would result in adverse effects to
- 17 one or more beneficial uses within affected water bodies. In comparison to Existing Conditions,
- water quality conditions under this alternative would not increase levels of selenium by frequency,
   magnitude, and geographic extent such that the affected environment would be expected to have
- measurably higher body burdens of selenium in aquatic organisms, thereby substantially increasing
   the health risks to wildlife (including fish) or humans consuming those organisms. Water quality
- conditions under this alternative with respect to selenium would not cause long-term degradation of
   water quality in the affected environment, and therefore would not result in use of available
   assimilative capacity such that exceedances of water quality objectives/criteria would be likely and
   would result in substantially increased risk for adverse effects to one or more beneficial uses. This
   alternative would not further degrade water quality by measurable levels, on a long-term basis, for
- 27 selenium and, thus, cause the CWA Section 303(d)-listed impairment of beneficial uses to be made
- 28 discernibly worse. This impact is considered to be less than significant.

### Impact WQ-27: Effects on Trace Metal Concentrations Resulting from Facilities Operations and Maintenance

#### 31 Upstream of the Delta

Relative to Existing Conditions, under the No Action Alternative sources of trace metals would not be expected to change substantially with exception to sources related to population growth, such as increased municipal wastewater discharges and development contributing to increased urban runoff. Facility operations could have an effect on these sources if concentrations of dissolved metals were closely correlated to river flow, suggesting that changes in river flow, and the related capacity to dilute these sources, could ultimately have a substantial effect on long-term metals concentrations.

- On the Sacramento River, available dissolved trace metals data and river flow at Freeport are poorly
  associated (Appendix 8N, *Trace Metals*, Figure 1). Similarly, dissolved copper, iron, and manganese
  concentrations on the San Joaquin River at Vernalis are poorly associated (Appendix 8N, Figure 3).
- 42 While there is an insufficient number of data for the other trace metals to observe trends at Vernalis,

it is reasonable to assume that these metals similarly show poor association to San Joaquin River
 flow, as shown for the corresponding dissolved metals on the Sacramento River.

Given the poor association of dissolved trace metal concentrations with flow, river flow rate and
reservoir storage reductions that would occur under the No Action Alternative, relative to Existing
Conditions, would not be expected to result in a substantial adverse change in trace metal
concentrations in the reservoirs and rivers upstream of the Delta. As such, the No Action Alternative
would not be expected to substantially increase the frequency with which applicable Basin Plan
objectives or CTR criteria would be exceeded in water bodies of the affected environment located
upstream of the Delta or substantially degrade the quality of these water bodies, with regard to trace

10 metals.

#### 11 **Delta**

12 For metals of primarily aquatic life concern (copper, cadmium, chromium, lead, nickel, silver, and 13 zinc), average and 95<sup>th</sup> percentile trace metal concentrations of the primary source waters to the 14 Delta are very similar, with difference typically not greater than a factor of 2 to 5 (Appendix 8N, 15 *Trace Metals*, Tables 1–7). For example, average dissolved copper concentrations on the Sacramento 16 River, San Joaquin River, and Bay (Martinez) are 1.7 µg/L, 2.4 µg/L, and 1.7 µg/L, respectively. The 17 95<sup>th</sup> percentile dissolved copper concentrations on the Sacramento River, San Joaquin River, and 18 Bay (Martinez) are 3.4  $\mu$ g/L, 4.5  $\mu$ g/L, and 2.4  $\mu$ g/L, respectively. Given this similarity, very large 19 changes in source water fraction would be necessary to effect a relatively small change in trace 20 metal concentration at a particular Delta location. Moreover, average and 95<sup>th</sup> percentile trace metal 21 concentrations for these primary source waters are all below their respective water quality criteria, 22 including those that are hardness-based without a WER adjustment (Tables 8-58 and 8-59). No 23 mixing of these three source waters could result in a metal concentration greater than the highest 24 source water concentration, and given that the average and 95<sup>th</sup> percentile source water 25 concentrations for copper, cadmium, chromium, lead, nickel, silver, and zinc do not exceed their 26 respective criteria, more frequent exceedances of criteria in the Delta would not occur under the 27 operational scenario for this alternative.

28 Based on comments received during public review of the Draft EIR/EIS, further evaluation of 29 aluminum data and potential effects are included herein. Aluminum has potential to result in aquatic 30 toxicity effects as well as human health and nuisance aesthetic concerns in potable water. Regarding 31 potential aquatic life effects, monthly DWR data collected in 2013–2014 indicate that the maximum 32 and 95th percentile dissolved aluminum in the Sacramento River exceed the USEPA's default chronic 33 criterion of 87  $\mu$ g/L, whereas the San Joaquin River concentrations are well below the criterion, and 34 no data were identified for the Bay source water. However, the USEPA national recommended 35 criteria developed in 1988 is recognized as a highly conservative value based on limited toxicity test 36 data and very low water hardness levels. A recent study in Arizona evaluated aluminum criteria 37 with the USEPA recalculation procedure using an updated and comprehensive toxicity test database 38 that determined a hardness-based relationship for aluminum (Pima County Wastewater 39 Management Department 2006). The Pima County study hardness-dependent equation for dissolved 40 aluminum indicates that a chronic criteria of 287  $\mu$ g/L (at 25 mg/L hardness as CaCO<sub>3</sub>) better 41 represents potential aluminum toxicity in ambient water. Similar to the analysis for the other trace 42 metals above, based on the relatively similar Sacramento and San Joaquin River aluminum 43 concentrations, and maximum concentrations not having potential to cause chronic (or acute) 44 toxicity, no change in mixing of the source waters would result in more frequent or potential for toxicity or degradation in the Delta. 45

- 1 For metals of primarily human health and drinking water concern (aluminum, arsenic, iron,
- 2 manganese), average and 95<sup>th</sup> percentile concentrations are also very similar (Appendix 8N, Tables
- 3 8–10). The arsenic criterion and aluminum primary MCL were established to protect human health
- 4 from the effects of long-term chronic exposure, while secondary maximum contaminant levels for
- 5 aluminum, iron, and manganese were established as reasonable goals for drinking water quality.
- 6 The primary source water average concentrations for aluminum, arsenic, iron, and manganese are 7 below these criteria. No mixing of these three source waters could result in a metal concentration
- 8 greater than the highest source water concentration, and given that the average water
- 9 concentrations for aluminum, arsenic, iron, and manganese do not exceed water quality criteria,
- 10 more frequent exceedances of drinking water criteria in the Delta would not be expected to occur 11 under this alternative.
- Relative to Existing Conditions, facilities operation under the No Action Alternative would result in
  negligible change in trace metal concentrations throughout the Delta. The No Action Alternative
  would not be expected to substantially increase the frequency with which applicable Basin Plan
  objectives or CTR criteria would be exceeded in the Delta or substantially degrade the quality of
  water in the Delta, with regard to trace metals.

#### 17 SWP/CVP Export Service Areas

The No Action Alternative is not expected to result in substantial changes in trace metal
 concentrations in Delta waters. As such, there is not expected to be substantial changes in trace
 metal concentrations in the SWP/CVP export service area waters, exported from the Delta through
 the south Delta pumps, under the No Action Alternative.

- *CEQA Conclusion:* Key findings discussed in the effects assessment provided above are summarized
   here, and are then compared to the CEQA thresholds of significance (defined in Section 8.3.2,
   *Determination of Effects*) for the purpose of making the CEQA impact determination for this
   constituent. For additional details on the effects assessment findings that support this CEQA impact
   determination, see the effects assessment discussion that immediately precedes this conclusion.
- While greater water demands under the No Action Alternative would alter the magnitude and
  timing of reservoir releases north, south and east of the Delta, these activities would have no
  substantial effect on the various watershed sources of trace metals. Moreover, long-term average
  flow and trace metals at Sacramento River at Hood and San Joaquin River at Vernalis are poorly
  correlated; therefore, changes in river flows would not be expected to cause a substantial long-term
  change in trace metal concentrations upstream of the Delta.
- 33 Average and 95<sup>th</sup> percentile trace metal concentrations are very similar across the primary source 34 waters to the Delta. Given this similarity, very large changes in source water fraction would be 35 necessary to effect a relatively small change in trace metal concentration at a particular Delta 36 location. Moreover, average and 95<sup>th</sup> percentile trace metal concentrations for these primary source 37 waters are all below their respective water quality criteria, including those that are hardness-based 38 without a WER adjustment. No mixing of these three source waters could result in a metal 39 concentration greater than the highest source water concentration, and given that trace metals do 40 not already exceed water quality criteria, more frequent exceedances of criteria in the Delta would 41 not be expected to occur under the No Action Alternative.
- The assessment of the No Action Alternative effects on trace metals in the SWP/CVP Export Service
   Areas is based on assessment of changes in trace metal concentrations at Banks and Jones pumping

- 1 plants. As just discussed regarding similarities in Delta source water trace metal concentrations, the
- 2 No Action Alternative is not expected to result in substantial changes in trace metal concentrations
- 3 in Delta waters, including Banks and Jones pumping plants, therefore effects on trace metal
- 4 concentrations in the SWP/CVP Export Service Area are expected to be negligible.
- 5 Based on the above, there would be no substantial long-term increase in trace metal concentrations 6 in the rivers and reservoirs upstream of the Delta, in the Delta Region, or the SWP/CVP export 7 service area waters under the No Action Alternative relative to Existing Conditions. As such, this 8 alternative is not expected to cause additional exceedance of applicable water quality 9 objectives/criteria by frequency, magnitude, and geographic extent that would cause adverse effects 10 on any beneficial uses of waters in the affected environment. Because trace metal concentrations are 11 not expected to increase substantially, no long-term water quality degradation for trace metals is 12 expected to occur and, thus, no adverse effects to beneficial uses would occur. Furthermore, 13 negligible change in long-term trace metal concentrations throughout the affected environment 14 would not be expected to make any existing beneficial use impairments measurably worse. The 15 trace metals discussed in this assessment are not considered bioaccumulative, and thus would not 16 directly cause bioaccumulative problems in aquatic life or humans. This impact is considered to be 17 less than significant.

## 18 Impact WQ-29: Effects on TSS and Turbidity Resulting from Facilities Operations and 19 Maintenance

#### 20 Upstream of the Delta

21TSS concentrations and turbidity levels in rivers upstream of the Delta are affected primarily by: 1)22TSS concentrations and turbidity levels of the water released from the upstream reservoirs, 2)23erosion occurring within the river channel beds, which is affected by river flow velocity and bank24protection, 3) TSS concentrations and turbidity levels of tributary inflows, point-source inputs, and25nonpoint runoff as influenced by surrounding land uses; and 4) phytoplankton, zooplankton and26other biological material in the water.

- 27 The No Action Alternative would alter the magnitude and timing of water releases from reservoirs 28 upstream of the Delta relative to Existing Conditions, altering downstream river flows relative to 29 Existing Conditions. With respect to TSS and turbidity, an increase in river flow is generally the 30 concern, as this increases shear stress on the channel, suspending particles resulting in higher TSS 31 concentrations and turbidity levels. Schoellhamer et al. (2007b) noted that suspended sediment 32 concentration was more affected by season than flow, with the higher concentrations for a given 33 flow rate occurring during "first flush events" and lower concentrations occurring during spring 34 snowmelt events. Because of such a relationship, the changes in mean monthly average river flows 35 under the No Action Alternative are not expected to cause river TSS concentrations or turbidity 36 levels (highs, lows, typical conditions) to be outside the ranges occurring under Existing Conditions. 37 Consequently, this alternative is expected to have minimal effect on TSS concentrations and 38 turbidity levels in the reservoirs and rivers upstream of the Delta, relative to Existing Conditions.
- Changes in land use that would occur relative to Existing Conditions could have minor effects on TSS
   concentrations and turbidity levels throughout this portion of the affected environment. Site-specific
   and temporal exceptions may occur due to localized temporary construction activities, dredging
   activities, development, or other land use changes. These localized actions would generally require

- 1 agency permits that would regulate and limit both their short-term and long-term effects on TSS
- 2 concentrations and turbidity levels to less-than-substantial levels.

#### 3 Delta

4 TSS concentrations and turbidity levels in Delta waters are affected by TSS concentrations and

- turbidity levels of the Delta inflows (and associated sediment load). TSS concentrations and
  turbidity levels within Delta waters also are affected by fluctuation in flows within the channels due
- to the tides, with sediments depositing as flow velocities and turbulence are low at periods of slack
- 8 tide, and sediments becoming suspended when flow velocities and turbulence increase when tides
- 9 are near the maximum. TSS and turbidity variations can also be attributed to phytoplankton,
- 10 zooplankton and other biological material in the water.
- Under the No Action Alternative there would be no project actions implemented within or affecting
   the Delta region of the affected environment. Any land use changes that may occur under this
   alternative would not be expected to have permanent, substantial effects on TSS concentrations and
- 14 turbidity levels of Delta waters, relative to Existing Conditions. Furthermore, this alternative would
- 15 not cause the TSS concentrations or turbidity levels in the rivers contributing inflows to the Delta to
- 16 be outside the ranges occurring under Existing Conditions. Consequently, this alternative is
- 17 expected to have minimal effect on TSS concentrations and turbidity levels in the Delta region,
- relative to Existing Conditions. As such, any minor TSS and turbidity changes that may occur under
   the No Action Alternative would not be of sufficient frequency, magnitude, and geographic extent
   that would result in adverse effects on beneficial uses in the Delta region, or substantially degrade
- 21 the quality of these water bodies, with regard to TSS and turbidity.

#### 22 SWP/CVP Export Service Areas

The No Action Alternative is expected to have minimal effect on TSS concentrations and turbidity
levels in Delta waters, including water exported at the south Delta pumps, relative to Existing
Conditions. As such, the No Action Alternative is expected to have minimal effect on TSS
concentrations and turbidity levels in the SWP/CVP Export Service Areas waters relative to Existing
Conditions.

- The effects on TSS and turbidity from implementing the No Action Alternative is determined to notbe adverse.
- 30 *CEQA Conclusion*: Key findings discussed in the effects assessment provided above are summarized
   31 here, and are then compared to the CEQA thresholds of significance (defined in Section 8.3.2,
- 32 *Determination of Effects*) for the purpose of making the CEQA impact determination for this
- 33 constituent. For additional details on the effects assessment findings that support this CEQA impact
- 34 determination, see the effects assessment discussion that immediately precedes this conclusion.
- 35 Changes river flow rate and reservoir storage that would occur under the No Action Alternative,
- relative to Existing Conditions, would not be expected to result in a substantial adverse change in
   TSS concentrations and turbidity levels in the reservoirs and rivers upstream of the Delta, given that
- 37 I SS concentrations and turbidity levels in the reservoirs and rivers upstream of the Delta, given th
   38 suspended sediment concentrations are more affected by season than flow. Site-specific and
- 39 temporal exceptions may occur due to localized temporary construction activities, dredging
- 40 activities, development, or other land use changes would be site-specific and temporal, which would
- 41 be regulated to limit both their short-term and long-term effects on TSS and turbidity levels to less
- 42 than substantial levels.

- Within the Delta, any land use changes that may occur would not be expected to have permanent,
   substantial effects on TSS concentrations and turbidity levels. Furthermore, this alternative would
   not cause the TSS concentrations or turbidity levels in the river contributing inflows to the Delta to
- 4 be outside the ranges occurring under Existing Conditions. Consequently, this alternative is
- 5 expected to have minimal effect on TSS concentrations and turbidity levels in the Delta region,
- 6 relative to Existing Conditions.
- 7 There is not expected to be substantial, if even measurable, changes in TSS concentrations and
- 8 turbidity levels in the SWP/CVP Export Service Areas waters under the No Action Alternative,
- 9 relative to Existing Conditions, because the No Action Alternative is not expected to result in
- substantial changes in TSS concentrations and turbidity levels in Delta waters, relative to Existing
   Conditions.
- 11 Conditions.
- 12 Therefore, this alternative is not expected to cause additional exceedance of applicable water quality
- 13 objectives where such objectives are not exceeded under Existing Conditions. Because TSS
- 14 concentrations and turbidity levels are not expected to be substantially different from Existing
- 15 Conditions, long-term water quality degradation is not expected, and, thus, beneficial uses are not
- 16 expected to be adversely affected. Finally, TSS and turbidity are neither bioaccumulative nor Clean
- 17 Water Act Section 303(d) listed constituents. This impact is considered to be less than significant.

#### 18 Impact WQ-31: Water Quality Effects Resulting from Construction-Related Activities

- 19 Under the No Action Alternative, existing facilities and operations would be continued and none of 20 the Conservation Measures 1–21 associated with the BDCP alternatives would be implemented. 21 However, construction activities would occur in the affected environment over time that are not 22 directly associated with the BDCP alternatives (herein termed "non-BDCP" effects). Routine non-23 BDCP construction activities that may occur for urbanization and infrastructure to accommodate 24 population growth would generally be anticipated to involve relatively dispersed, temporary, and 25 intermittent land disturbances across the affected environment. Major, or more complex, non-BDCP 26 infrastructure construction projects that are identified under the No Action Alternative which may 27 involve substantial construction activities and potential construction-related water quality effects 28 are identified in Appendix 3D, Defining Existing Conditions, No Action Alternative, No Project 29 Alternative, and Cumulative Impact Conditions, and include:
- Levee rehabilitation projects in the Delta by DWR and local reclamation districts.
- Suisun Channel (Slough) Operations and Maintenance (shipping channel dredging)
- Sacramento Deep Water Ship Channel Project (shipping channel dredging).
- **33** San Joaquin River Restoration Program.
- Dutch Slough Tidal Marsh Restoration Project.
- Suisun Marsh restoration activities (tidal marsh restoration)
- Yolo Bypass Salmonid Habitat Restoration and Fish Passage.

37Potential construction-related water quality effects associated with non-BDCP activities may include

38 discharges of turbidity/TSS due to the erosion of disturbed soils and associated sedimentation

39 entering surface water bodies or other construction-related wastes (e.g., concrete, asphalt, cleaning

40 agents, paint, and trash). Construction activities also may result in temporary or permanent changes 41 in stormwater generation or drainage and runoff patterns (i.e., velocity, volume, and direction) that may cause or contribute to soil erosion and offsite sedimentation, such as creation of additional
impervious surfaces (e.g., pavement, buildings, compacted soils), blockage or restriction of existing
drainage channels, or general surface drainage changes from grading and excavation activity.
Additionally, the use of heavy earthmoving equipment may result in spills and leakage of oils,
gasoline, diesel fuel, and related petroleum contaminants used in the fueling and operation of such
construction equipment.

7 Some construction-related contaminants, such as PAHs that may be in some fuel and oil petroleum 8 byproducts, may be bioaccumulative in aquatic and terrestrial organisms. Construction activities 9 also may disturb areas where bioaccumulative constituents are present in the soil (e.g., mercury, 10 selenium, organochlorine pesticides, PCBs, dioxin/furan compounds), or may disturb soils that 11 contain constituents included on the Section 303(d) lists of impaired water bodies in the affected 12 environment. While the 303(d)-listed Delta channels impaired by mercury are widespread, 13 impairment by selenium, pesticides, PCBs, and dioxin/furan compounds is more limited, and there 14 are no 303(d) listings for PAH impairment. Bioaccumulation of constituents in the aquatic 15 foodchain, and 303(d)-related impaired water bodies, arise as a result of long-term loading of a 16 constituent or a pervasive and widespread source of constituent discharge (e.g., mercury). However, 17 as a result of the generally localized disturbances, and intermittent and temporary nature of 18 construction-related activities, construction would not be anticipated to result in contaminant 19 discharges of substantial magnitude or duration to contribute to long-term bioaccumulation 20 processes, or cause measureable long-term degradation such that existing 303(d) impairments 21 would be made discernibly worse or TMDL actions to reduce loading would be adversely affected.

22 It is assumed that non-BDCP construction activities would be regulated, as necessary, under state 23 grading and erosion control regulations, proponent-defined CEQA-NEPA mitigation measures and 24 BMPs, and applicable environmental permits such as the State Water Board's NPDES Stormwater 25 General Permit for Stormwater Discharges Associated with Construction and Land Disturbance 26 Activities (Order No. 2009-0009-DWQ/NPDES Permit No. CAS000002, as amended by Order No. 27 2010-0014-DWQ), project-specific WDRs or CWA Section 401 water quality certification from the 28 appropriate Regional Water Board, CDFW Streambed Alteration Agreements, and USACE CWA 29 Section 404 dredge and fill permits. Consequently, relative to the Existing Conditions, the potential 30 contaminant discharges associated with construction-related activities that may occur under the No 31 Action Alternative would be avoided and minimized upon implementation of BMPs and adherence 32 to permit terms and conditions. Consequently, construction-related activities would not be expected 33 to cause constituent discharges of sufficient magnitude to result in a substantial increased frequency 34 of exceedances of water quality objectives/criteria, or substantially degrade water quality with 35 respect to the constituents of concern, and thus would not adversely affect any beneficial uses in 36 water bodies upstream of the Delta, within the Delta, or in the SWP and CVP service area.

37 **CEQA Conclusion:** BDCP construction-related contaminant discharges under the No Action 38 Alternative would not occur. Other reasonably foreseeable projects that are independent from BDCP 39 would result in construction related impacts that are temporary and intermittent in nature and 40 would involve negligible, if any, discharges of bioaccumulative or 303(d) listed constituents to water 41 bodies of the affected environment. As such, construction activities would therefore not contribute 42 to bioaccumulation of contaminants in organisms or humans or cause 303(d) impairments to be 43 discernibly worse. Relative to Existing Conditions, the construction-related effects of other projects 44 in the Delta would not be expected to cause or contribute to a substantial increased frequency of 45 exceedances of water quality objectives/criteria, or substantially degrade water quality on a long-46 term average basis with respect to the constituents of concern, and thus would not adversely affect

any beneficial uses in water bodies upstream of the Delta, within the Delta, or in the SWP and CVP
 service area. Based on these findings, this impact is determined to be less than significant.

## Impact WQ-32. Effects on *Microcystis* Bloom Formation Resulting from Facilities Operations and Maintenance (CM1)

#### 5 **Upstream of the Delta**

6 Impacts from Microcystis upstream of the Delta have only been documented in lakes such as Clear 7 Lake, where eutrophic levels of nutrients give cyanobacteria a competitive advantage over other 8 phytoplankton during the bloom season. Large reservoirs upstream of the Delta are typically 9 characterized by low nutrient concentrations, where other phytoplankton outcompete 10 cyanobacteria, including Microcystis. In the rivers and streams of the Sacramento River watershed, 11 watersheds of the eastern tributaries (Cosumnes, Mokelumne, and Calaveras Rivers), and the San 12 Joaquin River upstream of the Delta, under Existing Conditions, bloom development is limited by 13 high water velocity and low residence times. These conditions are not expected to change under the 14 No Action Alternative. Consequently, any modified reservoir operations under the No Action 15 Alternative are not expected to promote *Microcystis* production upstream of the Delta, relative to 16 **Existing Conditions.** 

#### 17 **Delta**

18 Modeled residence times in the six Delta sub-regions during the *Microcystis* bloom season of June 19 through October under the No Action Alternative are greater than under than Existing Conditions by 20 0-7 days (Table 8-60a), a small increase, given that modeled residence times of the six Delta sub-21 regions range from 5–49 days under Existing Conditions. One exception is the East Delta, where 22 modeled residence times are expected to increase by up to 20 days relative to Existing Conditions. 23 The changes in residences time are driven by a number of factors accounted for in the modeling, 24 including climate change, sea level rise, and changes in operations and maintenance that affect net 25 Delta outflows. Variability in local residence times is expected within any Delta sub-region because 26 major portions of the Delta are comprised of complex networks of intertwining channels, shallow 27 back water areas, and submerged islands. Thus, the summer and fall period average residence times 28 provide a general direction and degree to which water residence times may change. Because the 29 change is relatively small, it is unknown whether the increase in modeled residence times expected 30 under the No Action Alternative relative to Existing Conditions will result in measurable increases in 31 the frequency, magnitude, and geographic extent of *Microcystis* blooms throughout the Delta.

32 The relationship between Delta water temperatures, climate change, and changes in water 33 deliveries from upstream reservoirs is discussed in Appendix 29C, Climate Change and the Effects of 34 Reservoir Operations on Water Temperatures in the Study Area. In short, ambient meteorological 35 conditions are the primary driver of Delta water temperatures, meaning that climate warming and 36 not water operations will determine future water temperatures in the Delta. Climate projections for 37 the Central Valley discussed in Appendix 5A, Section D indicate substantial warming of ambient air temperatures with a median increase in annual temperature of about 1.1°C (2.0°F) by 2025 and 38 39 2.2°C (4.0°F) by 2060. The projected water temperature change ranges from 0.7 to 1.4°C (1.3 to 40 2.5°F) by 2025 and 1.6 to 2.7°C (2.9–4.9°F) by 2060. Increasing water temperatures could lead to earlier attainment of the water temperature threshold of 19°C required to initiate Microcystis bloom 41 42 formation, and thus earlier occurrences of *Microcystis* blooms in the Delta, relative to Existing

43 Conditions. Elevated ambient water temperatures in the Delta, and thus an increase in *Microcystis* 

bloom duration and magnitude, are expected under the No Action Alternative, relative to Existing
 Conditions.

#### 3 CVP/SWP Export Service Area

The assessment of effects on *Microcystis* in the SWP/CVP Export Service Areas is based on the
assessment of *Microcystis* production in source waters to Banks and Jones Pumping plants, and upon
the effects of residence time and water temperature on the potential for *Microcystis* blooms to occur
in the Export Service Area.

8 Under the No Action Alternative, exports from Banks and Jones pumping plants will consist of water 9 characteristic of Sacramento and San Joaquin River water that has flowed through various portions 10 of the North, South, and West Delta. Water flowing through the Delta that reaches the existing south 11 Delta intakes is expected to be influenced by an increase in the frequency, magnitude, and 12 geographic extent of Microcystis blooms discussed in the Delta section above. Therefore, an increase 13 in *Microcystis* blooms, and thus microcystins concentrations, is expected in the mixture of source 14 waters exported from Banks and Jones pumping plants under the No Action Alternative relative to 15 **Existing Conditions.** 

16 *Microcystis* blooms have not occurred in the Export Service Areas even though source waters to the

- 17 SWP and CVP have been affected. Conditions in the Export Service Areas under the No Action
- Alternative may become more conducive to *Microcystis* bloom formation, relative to Existing
   Conditions, because water temperatures will increase in the Export Service Areas due to the
   expected increase in ambient air temperatures resulting from climate change. Residence times in
   this area are not expected to substantially change under the No Action Alternative, relative to
   Existing Conditions.

23 **CEQA Conclusion:** Based on the above, the No Action Alternative would not be expected to cause 24 additional exceedance of applicable water quality objectives/criteria by frequency, magnitude, and 25 geographic extent that would cause significant impacts on any beneficial uses of waters in the 26 affected environment. *Microcystis* and microcystins are not 303(d) listed within the affected 27 environment and thus any increases that could occur in some areas would not make any existing 28 *Microcystis* impairment measurably worse because no such impairments currently exist. However, 29 because it is possible that increases in the frequency, magnitude, and geographic extent of 30 *Microcystis* blooms in the Delta will occur due to increased water temperatures from climate change 31 under the No Action Alternative, long-term water quality degradation may occur in the Delta and 32 water exported from the Delta to the SWP and CVP Export Service Areas. Thus, impacts on beneficial 33 uses could occur. Further, microcystin is bioaccumulative in the Delta foodweb (Lehman 2010). 34 Thus, potential increases in *Microcystis* occurrences may lead to increased microcystin presence in 35 the Delta relative to Existing Conditions. This has potential to cause microcystins to bioaccumulate 36 to greater levels in aquatic organisms that would, in turn, pose health risks to fish, wildlife or 37 humans. This impact is considered to be significant and unavoidable.

### Impact WQ-34: Effects on San Francisco Bay Water Quality Resulting from Facilities Operations and Maintenance

- 40 The effects analysis presented in the preceding impacts (Impact WQ-1 through WQ-32) concluded
- 41 that the No Action Alternative would have a less than significant impact/no adverse effect on the
- 42 following constituents in the Delta:

- 1 Boron
- 2 Bromide
- 3 Dissolved Oxygen
- 4 Dissolved Organic Carbon (DOC)
- 5 Pathogens
- 6 Pesticides
- 7 Trace Metals
- 8 Turbidity and TSS

9 Elevated concentrations of boron are of concern in drinking and agricultural water supplies. 10 Elevated concentrations of bromide and DOC also are of concern in drinking water supplies. 11 However, waters in the San Francisco Bay are not designated to support municipal water supply 12 (MUN) and agricultural supply (AGR) beneficial uses. The strong tidal nature of this area and 13 proximity to the ocean make salinities too high to be suitable for these uses. Changes in Delta DO, 14 pathogens, pesticides, and turbidity and TSS are not anticipated to be of a frequency, magnitude and 15 geographic extent that would adversely affect any beneficial uses or substantially degrade the 16 quality of the Delta. Thus, changes in boron, bromide, DO, DOC, pathogens, pesticides, and turbidity 17 and TSS in Delta outflow are not anticipated to be of a frequency, magnitude and geographic extent 18 that would adversely affect any beneficial uses or substantially degrade the quality of the of San 19 Francisco Bay.

20 The effects of the No Action Alternative on chloride and EC in the Delta were determined to be 21 significant/adverse. Increases in chloride concentrations are of concern for their potential to impact 22 municipal drinking water aesthetics; however, as described previously, the San Francisco Bay does 23 not have a designated MUN use. Thus, changes in chloride in Delta outflow would not adversely 24 affect any beneficial uses of San Francisco Bay. Elevated EC, as assessed for this alternative, is of 25 concern for its effects on the AGR beneficial use and fish and wildlife beneficial uses. As discussed 26 above, San Francisco Bay does not have an AGR beneficial use designation. However, potential 27 effects on bay salinity are discussed further below, with consideration to effects on fish and wildlife 28 beneficial uses.

29 While effects of the No Action Alternative on the nutrients ammonia, nitrate, and phosphorus were 30 determined to be less than significant/not adverse, these constituents are addressed further below 31 because the response of the seaward bays to changed nutrient concentrations/loading may differ 32 from the response of the Delta. Because the potential change in *Microcystis* levels were found to be 33 significant in the Delta, potential effects on *Microcystis* levels and microcystin concentrations in San 34 Francisco Bay are discussed. Selenium and mercury are discussed further, because they are 35 bioaccumulative constituents where changes in load due to both changes in Delta concentrations 36 and exports are of concern.

#### 37 Nutrients: Ammonia, Nitrate, and Phosphorus

Total nitrogen loads in Delta outflow to Suisun and San Pablo Bays under the No Action Alternative would be dominated almost entirely by nitrate, because planned upgrades to the SRWTP will result in >95% removal of ammonia in its effluent. Relative to Existing Conditions, total nitrogen loads to

41 Suisun and San Pablo Bays would decrease by 32% (Appendix 80, *San Francisco Bay Analysis*, Table

0-1). The change in nitrogen loading to Suisun and San Pablo Bays under the No Action Alternative
would not adversely impact primary productivity in these embayments because light limitation and
grazing current limit algal production in these embayments. To the extent that algal growth
increases in relation to a change in ammonia concentration, this would have net positive benefits,
because current algal levels in these embayments are low. Nutrient levels and ratios are not
considered a direct driver of *Microcystis* and cyanobacteria levels in the North Bay.

7 The phosphorus load exported from the Delta to Suisun and San Pablo Bays for the No Action 8 Alternative is estimated to increase by 5% relative to Existing Conditions (Appendix 80, Table 0-1). 9 The only postulated effect of changes in phosphorus loads to Suisun and San Pablo Bays is related to 10 the influence of nutrient stoichiometry on primary productivity. However, there is uncertainty 11 regarding the impact of nutrient ratios on phytoplankton community composition and abundance. 12 Any effect on phytoplankton community composition would likely be small compared to the effects 13 of grazing from introduced clams and zooplankton in the estuary (Senn and Novick 2014; Kimmerer 14 and Thompson 2014). Therefore, the projected decrease in total nitrogen loading and increase in 15 phosphorus loading that would occur in Delta outflow to San Francisco Bay are not expected to 16 result in adverse effects to beneficial uses or substantially degrade the water quality with regard to 17 nutrients.

#### 18 Mercury

19 The estimated long-term average mercury and methylmercury loads in Delta exports are shown in 20 Appendix 80, San Francisco Bay Analysis, Table O-2. Loads of mercury and methylmercury from the 21 Delta to San Francisco Bay are estimated to change relatively little due to changes in source water 22 fractions and net Delta outflow that would occur under the No Action Alternative. Mercury load to 23 the Bay, relative to Existing Conditions, is estimated to increase by 3 kg/year (1%). Methylmercury 24 load, relative to Existing Conditions, is estimated to increase by 0.09 kg/year (3%). The estimated 25 total mercury load to the Bay is 263 kg/year, which would be less than the San Francisco Bay 26 mercury TMDL WLA for the Delta of 330 kg/year. The estimated changes in mercury and 27 methylmercury loads would be within the overall uncertainty associated with the estimates of long-28 term average net Delta outflow and the long-term average mercury and methylmercury 29 concentrations in Delta source waters. The estimated changes in mercury load under the alternative 30 would also be substantially less than the considerable differences among estimates in the current 31 mercury load to San Francisco Bay (San Francisco Bay Regional Water Quality Control Board 2006; 32 David et al. 2009).

Given that the estimated incremental increases of mercury and methylmercury loading to San Francisco Bay would fall within the uncertainty of current mercury and methylmercury load estimates, the estimated changes in mercury and methylmercury loads in Delta exports to San Francisco Bay due to the No Action Alternative are not expected to result in adverse effects to beneficial uses or substantially degrade the water quality with regard to mercury, or make the existing CWA Section 303(d) impairment measurably worse.

#### 39 Salinity

40 Salinity throughout San Francisco Bay is largely a function of the tides, as well as to some extent the

- 41 freshwater inflow from upstream. Thus, Delta outflow is the main mechanism by which the
- 42 alternative could affect salinity in San Francisco Bay. According to the Delta Atlas (California
- 43 Department of Water Resources 1995), average historical tidal flow through the Golden Gate Bridge
- 44 is 2,300,000 cfs and average historical tidal flow at Chipps Island is 170,000 cfs. The historical

- 1 average tidal flows are two to three orders of magnitude larger than the largest mean monthly
- 2 change in Delta outflow due to the No Action Alternative (shown in Appendix 5A, Section C.7). Thus,
- 3 the changes in Delta outflow due to the No Action Alternative would be minor compared to tidal
- 4 flows, and thus no substantial adverse effects on salinity, or fish and wildlife beneficial uses,
- 5 downstream of the Delta are expected.

#### 6 Selenium

7 Changes in source water fraction and net Delta outflow under the No Action Alternative, relative to 8 Existing Conditions, are projected to cause the total selenium load to the North Bay to increase by 9 3% (Appendix 80, San Francisco Bay Analysis, Table 0-3). Changes in long-term average selenium 10 concentrations of the North Bay are assumed to be proportional to changes in North Bay selenium 11 loads. Under the No Action Alternative, the long-term average total selenium concentration of the 12 North Bay is estimated to be  $0.13 \,\mu$ g/L and the dissolved selenium concentration is estimated to be 0.11 µg/L, which would be the same as Existing Conditions (Appendix 80, Table 0-3). The dissolved 13 14 selenium concentration would be below the target of  $0.202 \,\mu g/L$  developed by Presser and Luoma 15 (2013) to coincide with a white sturgeon whole-body fish tissue selenium concentration not greater 16 than 8 mg/kg in the North Bay. The incremental increase in dissolved selenium concentrations in 17 the North Bay, relative to Existing Conditions, would be negligible (0.00  $\mu$ g/L) under this alternative. 18 Thus, the estimated changes in selenium loads in Delta exports to San Francisco Bay due to the No 19 Action Alternative are not expected to result in adverse effects to beneficial uses or substantially 20 degrade the water quality with regard to selenium, or make the existing CWA Section 303(d) 21 impairment measurably worse.

#### 22 Microcystis

23 Microcystis has not been detected in embayments of the San Francisco Bay downstream of Suisun 24 Bay. Low levels of microcystins occur throughout San Francisco Bay, but their concentrations do not 25 correspond to *Microcystis* abundance, nor is there evidence that they have been transported 26 downstream from Microcystis blooms that have occurred in the Delta (Senn and Novick 2013). The 27 low levels of microcystins present in San Francisco Bay are likely derived from cyanobacteria 28 besides *Microcystis*, such as *Cyanobium* sp. and *Synechocystis*, which are currently resident in the San 29 Francisco Bay at levels well below bloom magnitude (Senn and Novick 2013). Elevated microcystin 30 levels could occur at various locations in the Delta during *Microcystis* blooms under the No Action 31 Alternative, but because of the sufficient dilution available in San Francisco Bay, downstream 32 transport of Delta-derived microcystins are not expected to result in measurable changes in the 33 microcystin levels of San Francisco Bay.

34 The absence of *Microcystis* in San Francisco Bay is likely directly related to its intolerance of elevated 35 salinity, as its growth ceases and breakdown of its cellular tissues starts at salinities of 10–12.6 ppt 36 (Tonk et al. 2007; Black et al. 2011). San Pablo Bay is the only embayment of San Francisco Bay 37 downstream of Suisun Bay that would experience salinities of this magnitude for any significant 38 duration of the year, although these and lower salinities would only occur under conditions of high 39 Delta outflow. However, high Delta outflows occur during wet years and during the winter and 40 spring runoff season, under which water temperatures are expected to be low, turbidity high, and 41 water residence times low, making the environment of San Pablo Bay unsuitable for Microcystis 42 growth. Additionally, these hydrodynamics conditions typically only occur when the potential for 43 *Microcystis* blooms to occur upstream of, and thus potentially seed *Microcystis* to, San Pablo Bay are 44 minimal. The No Action Alternative is not expected to result in significant modification to net Delta

outflows or the timing of high outflow events related to wet season runoff. Thus, the effects of the No
 Action Alternative on *Microcystis* levels in San Francisco Bay are expected to be negligible.

3 **CEQA** Conclusion: Based on the above, the No Action Alternative would not be expected to cause 4 long-term degradation of water quality in San Francisco Bay resulting in sufficient use of available 5 assimilative capacity such that occasionally exceeding water quality objectives/criteria would be 6 likely and would result in substantially increased risk for adverse effects to one or more beneficial 7 uses. Further, based on the above, this alternative would not be expected to cause additional 8 exceedance of applicable water quality objectives/criteria in the San Francisco Bay by frequency, 9 magnitude, and geographic extent that would cause significant impacts on any beneficial uses of 10 waters in the affected environment. Any changes in boron, bromide, chloride, and DOC in the San 11 Francisco Bay would not adversely affect beneficial uses, because the uses most affected by changes 12 in these parameters, MUN and AGR, are not beneficial uses of the Bay. Further, no substantial 13 changes in DO, pathogens, pesticides, trace metals or turbidity or TSS are anticipated in the Delta, 14 relative to Existing Conditions; therefore, no substantial changes these constituents' levels in the 15 Bay are anticipated. Changes in Delta salinity would not contribute to measurable changes in Bay 16 salinity, as the change in Delta outflow would two to three orders of magnitude lower than (and thus 17 minimal compared to) the Bay's tidal flow. Adverse changes in *Microcystis* levels that could occur in 18 the Delta would not cause adverse *Microcvstis* blooms in the Bay, because *Microcvstis* are intolerant 19 of the Bay's high salinity and, thus not have not been detected downstream of Suisun Bay. The 32% 20 reduction in total nitrogen load and 5% increase in phosphorus load, relative to Existing Conditions, 21 are expected to have minimal effect on water quality degradation, primary productivity, or 22 phytoplankton community composition. The estimated increase in mercury load (3 kg/year; 1%) 23 and methylmercury load (0.09 kg/year; 3%), relative to Existing Conditions, is within the level of 24 uncertainty in the mass load estimate and not expected to contribute to water quality degradation, 25 make the CWA Section 303(d) mercury impairment measurably worse or cause 26 mercury/methylmercury to bioaccumulate to greater levels in aquatic organisms that would, in 27 turn, pose substantial health risks to fish, wildlife, or humans. The estimated increase in selenium 28 load would be 3%, but estimated total and dissolved selenium concentrations under the No Action 29 Alternative would be the same as Existing Conditions, and less than the target associated with white 30 sturgeon whole-body fish tissue levels for the North Bay. Thus, the small increase in selenium load is 31 not expected to contribute to water quality degradation, or make the CWA Section 303(d) selenium 32 impairment measurably worse or cause selenium to bioaccumulate to greater levels in aquatic 33 organisms that would, in turn, pose substantial health risks to fish, wildlife, or humans. This impact 34 is considered to be less than significant.

# 358.3.3.2Alternative 1A—Dual Conveyance with Pipeline/Tunnel and36Intakes 1–5 (15,000 cfs; Operational Scenario A)

37 Alternative 1A would convey up to 15,000 cfs of water from the north Delta to the south Delta 38 through pipelines/tunnels via five screened intakes on the east bank of the Sacramento River 39 between Clarksburg and Walnut Grove (i.e., Intakes 1 through 5). Intakes 1 through 5 would 40 introduce large, multi-story industrial concrete and steel structures approximately 55 feet in height 41 from river bottom to the top of the structure with a length of 900–1,600 feet depending on the 42 location. A new 600-acre Byron Tract Forebay, adjacent to and south of Clifton Court Forebay, would 43 be constructed which would provide water to the south Delta pumping plants. Construction of a 44 750-acre Intermediate Forebay near Hood is also included in this alternative.

- 1 Construction of all structural components under Alternative 1A could potentially occur over a
- 2 period of 9 or more years, although construction of individual components would occur on shorter
- 3 time scales (See Appendix 3C, *Construction Assumptions for Water Conveyance Facilities*). Water
- 4 supply and conveyance operations would follow the guidelines described as Scenario A, which does
- 5 not include Fall X2. CM1–CM3 would manage the routing, timing, and amount of flow through the
- Delta. CM4-CM11 would restore, enhance, and manage physical habitats on a natural community
   scale. CM11-CM21 are designed to reduce other stressors on a species scale. See Chapter 3,
- 8 *Description of Alternatives*, Section 3.5.2, for additional details on Alternative 1A.

#### 9 Effects of the Alternative on Delta Hydrodynamics

- 10 Under the No Action Alternative and Alternatives 1A–9, the following two primary factors can
  11 substantially affect water quality within the Delta:
- 12 Within the south, west, and interior Delta, a decrease in the percentage of Sacramento River-13 sourced water and a concurrent increase in San Joaquin River-sourced water can increase the 14 concentrations of numerous constituents (e.g., boron, bromide, chloride, electrical conductivity, 15 nitrate, organic carbon, some pesticides, selenium). This source water replacement is caused by 16 decreased exports of San Joaquin River water (due to increased Sacramento River water 17 exports), or effects of climate change on timing of flows in the rivers. Changes in channel flows 18 also can affect water residence time and many related physical, chemical, and biological 19 variables.
- Particularly in the west Delta, sea water intrusion as a result of sea level rise or decreased Delta outflow can increase the concentration of salts (bromide, chloride) and levels of electrical conductivity. Conversely, increased Delta outflow (e.g., as a result of Fall X2 operations in wet and above normal water years) will decrease levels of these constituents, particularly in the west Delta.
- 25 Under Alternative 1A, over the long term, average annual delta exports are anticipated to increase 26 by 312 TAF relative to Existing Conditions, and by 1016 TAF relative to the No Action Alternative. 27 Since, over the long-term, approximately 50% of the exported water will be from the new north 28 Delta intakes, average monthly diversions at the south Delta intakes would be decreased because of 29 the shift in diversions to the north Delta intakes (see Chapter 5, Water Supply, for more 30 information). The result of this is increased San Joaquin River water influence throughout the south, 31 west, and interior Delta, and a corresponding decrease in Sacramento River water influence. This 32 can be seen, for example, in Appendix 8D, ALT 1–Old River at Rock Slough for ALL years (1976– 33 1991), which shows increased SJR percentage and decreased SAC percentage under the alternative, 34 relative to Existing Conditions and the No Action Alternative.
- 35 Under Alternative 1A, long-term average annual Delta outflow is anticipated to decrease 323 TAF 36 relative to Existing Conditions due to both changes in operations (including north Delta intake 37 capacity of 15,000 cfs and numerous other components of Operational Scenario A) and climate 38 change/sea level rise (see Chapter 5, *Water Supply*, for more information). The result of this is 39 increased sea water intrusion in the west Delta. The increase of sea water intrusion in the west Delta 40 under Alternative 1A is greater relative to the No Action alternative because the No Action 41 alternative includes operations to meet Fall X2, whereas Existing Conditions and Alternative 1A do 42 not. Long-term average annual Delta outflow is anticipated to decrease under Alternative 1A by 43 1072 TAF relative to the No Action Alternative, due only to changes in operations. The increases in

sea water intrusion (represented by an increase in BAY percentage) can be seen, for example, in
 Appendix 8D, ALT 1A-Sacramento River at Mallard Island for ALL years (1976–1991).

### Impact WQ-1: Effects on Ammonia Concentrations Resulting from Facilities Operations and Maintenance (CM1)

#### 5 Upstream of the Delta

For the same reasons stated for the No Action Alternative, Alternative 1A would have negligible, if
any, effect on ammonia concentrations in the rivers and reservoirs upstream of the Delta relative to
Existing Conditions and the No Action Alternative. Any negligible increases in ammonia-N
concentrations that could occur in the water bodies of the affected environment in the Upstream of
the Delta Region would not be of frequency, magnitude, and geographic extent that would adversely
affect any beneficial uses or substantially degrade the quality of these water bodies, with regard to
ammonia.

#### 13 **Delta**

As summarized in Table 8-40, it is assumed that SRWTP effluent ammonia concentrations would be substantially lower under Alternative 1A than under Existing Conditions, and would be the same as would occur under the No Action Alternative. Thus, for the same reasons stated for the No Action Alternative, Alternative 1A would not result in substantial increases in ammonia concentrations in

- 18 the Plan Area, relative to Existing Conditions.
- 19 Because the SRWTP discharge ammonia concentrations are assumed to be the same under
- 20 Alternative 1A as would occur under the No Action Alternative, the primary mechanism that could
- 21 potentially increase ammonia concentrations in the Delta under Alternative 1A, relative to the No
- 22 Action Alternative, is decreased flows in the Sacramento River, which would lower dilution available
- to the SRWTP discharge. This change would be attributable only to operations of Alternative 1A,
- 24 since the same assumptions regarding water demands, climate change, and sea level rise are
- 25 included in both Alternative 1A and the No Action Alternative.

#### 26 Table 8-64. Estimated Ammonia-N (mg/L as N) Concentrations in the Sacramento River Downstream

### 27 of the Sacramento Regional Wastewater Treatment Plant for the No Action Alternative and

#### 28 Alternative 1A

	Oct	Nov	Dec	Jan	Feb	Mar	Apr	May	Jun	Jul	Aug	Sep	Annual Average
No Action Alternative	0.074	0.084	0.069	0.060	0.057	0.060	0.058	0.064	0.067	0.060	0.067	0.064	0.065
Alternative 1A	0.068	0.089	0.068	0.060	0.057	0.060	0.058	0.062	0.063	0.065	0.073	0.077	0.067

29

30 To address this possibility, a simple mixing calculation was performed to assess concentrations of

31 ammonia downstream of the SRWTP discharge (i.e., downstream of Freeport) under Alternative 1A

32 and the No Action Alternative. Monthly average CALSIM II flows at Freeport and the upstream

33 ammonia concentration (0.04 mg/L-N; Central Valley Regional Water Quality Control Board

34 2010a:5) were used, together with the SRWTP permitted average dry weather flow (181 mgd) and

35 seasonal ammonia concentration (1.5 mg/L-N in Apr-Oct, 2.4 mg/L-N in Nov-Mar), to estimate the

- average change in ammonia concentrations downstream of the SRWTP. Table 8-64 shows monthly
   average and long term annual average predicted concentrations under the two scenarios.
- 3 As Table 8-64 shows, estimated ammonia-N concentrations in the Sacramento River downstream of 4 Freeport (upon full mixing of the SRWTP discharge with river water) under Alternative 1A and the 5 No Action Alternative are expected to be similar. Minor increases in ammonia-N concentrations 6 would occur during July through September and in November, and remaining months would be 7 unchanged or have a minor decrease. A minor increase in the annual average concentration would 8 occur under Alternative 1A, compared to the No Action Alternative. Moreover, the estimated 9 concentrations downstream of Freeport under Alternative 1A would be similar to existing source 10 water concentrations for the San Francisco Bay and San Joaquin River. Consequently, changes in 11 source water fraction anticipated under Alternative 1A, relative to the No Action Alternative, would 12 not be expected to substantially increase ammonia concentrations at any Delta locations.
- Any negligible increases in ammonia-N concentrations that could occur at certain locations in the
   Delta would not be of frequency, magnitude, and geographic extent that would adversely affect any
   beneficial uses or substantially degrade the water quality at these locations, with regards to
   ammonia.

#### 17 SWP/CVP Export Service Areas

- 18 The assessment of effects on ammonia in the SWP and CVP Export Service Area is based on 19 assessment of ammonia-N concentrations at Banks and Jones pumping plants. The dominant source 20 waters influencing the Banks and Jones pumping plants are the Sacramento and San Joaquin Rivers 21 (see Appendix 8D, Source Water Fingerprinting Results). As discussed above for the Plan Area, for 22 areas of the Delta that are influenced by Sacramento River water, including Banks and Jones 23 pumping plants, ammonia-N concentrations are expected to decrease under Alternative 1A, relative 24 to Existing Conditions (in association with less diversion of water influenced by the SRWTP). This 25 decrease in ammonia-N concentrations for water exported via the south Delta pumps is not 26 expected to result in an adverse effect on beneficial uses or substantially degrade water quality of 27 exported water, with regards to ammonia.
- 28 **NEPA Effects:** As discussed above for the Plan Area, for all areas of the Delta, including Banks and 29 Jones pumping plants, ammonia-N concentrations would not be expected to substantially differ 30 under Alternative 1A, relative to No Action Alternative. Any negligible increases in ammonia-N 31 concentrations that could occur at Banks and Jones pumping plants would not be of frequency, 32 magnitude, and geographic extent that would adversely affect any beneficial uses or substantially 33 degrade the water quality at these locations, with regards to ammonia. In summary, based on the 34 discussion above, effects on ammonia from implementation of CM1 are considered to be not 35 adverse.
- *CEQA Conclusion:* Key findings discussed in the effects assessment provided above are summarized
   here, and are then compared to the CEQA thresholds of significance (defined in Section 8.3.2,
   *Determination of Effects*) for the purpose of making the CEQA impact determination for this
   constituent. For additional details on the effects assessment findings that support this CEQA impact
   determination, see the effects assessment discussion that immediately precedes this conclusion.
- 41 Ammonia-N concentrations are generally low in the reservoirs and rivers of the watersheds, owing 42 to the lack of substantial point and nonpoint sources of ammonia-N upstream of the SRWTP in the 42 Second Sec
- 43 Sacramento River watershed, in the watersheds of the eastern tributaries (Cosumnes, Mokelumne,

and Calaveras Rivers), or upstream of the Delta in the San Joaquin River watershed. Consequently,
 any modified reservoir operations and subsequent changes in river flows under Alternative 1A,
 relative to Existing Conditions, are expected to have negligible, if any, effects on reservoir and river
 ammonia-N concentrations upstream of Freeport in the Sacramento River watershed and upstream
 of the Delta in the San Joaquin River watershed.

Ammonia-N concentrations in the Sacramento River downstream of the SRWTP would be
substantially lower under Alternative 1A, relative to Existing Conditions, due to upgrades to the
SRWTP that are assumed to be in place, and thus, ammonia concentrations for all areas of the Delta
that are influenced by Sacramento River water are expected to decrease. At locations which are not
influenced notably by Sacramento River water, concentrations are expected to remain relatively
unchanged, due to the similarity in SJR and BAY concentrations and the lack of expected changes in
either of these concentrations.

- The assessment of effects on ammonia in the SWP/CVP Export Service Areas is based on assessment
   of ammonia-N concentrations at Banks and Jones pumping plants. As discussed above for the Plan
   Area, for areas of the Delta that are influenced by Sacramento River water, including Banks and
   Jones pumping plants, ammonia-N concentrations are expected to decrease under the Alternative
   1A, relative to Existing Conditions.
- 18 Based on the above, there would be no substantial, long-term increase in ammonia-N concentrations 19 in the rivers and reservoirs upstream of the Delta, in the Plan Area, or the waters exported to the 20 CVP and SWP service areas under Alternative 1A relative to Existing Conditions. As such, this 21 alternative would not be expected to cause additional exceedance of applicable water quality 22 objectives/criteria by frequency, magnitude, and geographic extent that would cause significant 23 impacts on any beneficial uses of waters in the affected environment. Because ammonia 24 concentrations would not be expected to increase substantially, no long-term water quality 25 degradation would be expected to occur and, thus, no significant impacts on beneficial uses would 26 occur. Ammonia is not 303(d) listed within the affected environment and thus any minor increases 27 that could occur in some areas would not make any existing ammonia-related impairment 28 measurably worse because no such impairments currently exist. Because ammonia-N is not 29 bioaccumulative, minor increases that could occur in some areas would not bioaccumulate to 30 greater levels in aquatic organisms that would, in turn, pose substantial health risks to fish, wildlife, 31 or humans. This impact would be considered less than significant. No mitigation is required.

### Impact WQ-2: Effects on Ammonia Concentrations Resulting from Implementation of CM2 CM21

34 **NEPA Effects:** Some habitat restoration activities would occur on lands in the Delta formerly used 35 for irrigated agriculture. Although this may decrease ammonia loading to the Delta from agriculture, 36 increased biota in those areas as a result of restored habitat may increase ammonia loading 37 originating from flora and fauna. Ammonia loaded from organisms is expected to be converted 38 rapidly to nitrate by established microbial communities. Thus, these land use changes would not be 39 expected to substantially increase ammonia concentrations in the Delta. CM2-CM11 would not 40 substantially increase ammonia concentrations in the water bodies of the affected environment. 41 Additionally, implementation of CM12–CM21 would not be expected to substantially alter ammonia 42 concentrations in the affected environment. The effects of ammonia from implementation of CM2-43 CM21 are considered to be not adverse.

1 **CEOA Conclusion:** There would be no substantial, long-term increase in ammonia-N concentrations 2 in the rivers and reservoirs upstream of the Delta, in the Plan Area, or the waters exported to the 3 CVP and SWP service areas due to implementation of CM2–CM21 relative to Existing Conditions. As 4 such, implementation of these conservations measures would not be expected to cause additional 5 exceedance of applicable water quality objectives/criteria by frequency, magnitude, and geographic 6 extent that would cause significant impacts on any beneficial uses of waters in the affected 7 environment. Because ammonia concentrations would not be expected to increase substantially 8 from implementation of these conservation measures, no long-term water quality degradation 9 would be expected to occur and, thus, no significant impact on beneficial uses would occur. 10 Ammonia is not 303(d) listed within the affected environment and thus any minor increases that 11 could occur in some areas would not make any existing ammonia-related impairment measurably 12 worse because no such impairments currently exist. Because ammonia-N is not bioaccumulative. 13 minor increases that could occur in some areas would not bioaccumulate to greater levels in aquatic 14 organisms that would, in turn, pose substantial health risks to fish, wildlife, or humans. This impact 15 is considered less than significant. No mitigation is required.

### 16 Impact WQ-3: Effects on Boron Concentrations Resulting from Facilities Operations and 17 Maintenance (CM1)

#### 18 Upstream of the Delta

19 Under Alternative 1A there would be no expected change to the sources of boron in the Sacramento 20 and eastside tributary watersheds. Boron loading in these watersheds would remain unchanged and 21 resultant changes in flows from altered system-wide operations would have negligible, if any, effects 22 on the concentration of boron in the rivers and reservoirs of these watersheds. Under Alternative 23 1A, the modeled long-term annual average flows on the lower San Joaquin River at Vernalis would 24 decrease by an estimated 6%, relative to Existing Conditions (in association with changed 25 operations, climate change, and increased water demands), and would remain virtually the same 26 relative to the No Action Alternative considering only changes associated with Alternative 1A 27 operations (Appendix 5A, BDCP/California WaterFix FEIR/FEIS Modeling Technical Appendix). The 28 reduced flow would result in possible increases in long-term average boron concentrations of about 29 2%, relative to the Existing Conditions, with no change relative to the No Action Alternative 30 (Appendix 8F, Table Bo-32). However, the small increases in lower San Joaquin River boron levels 31 that may occur under Alternative 1A, relative to Existing Conditions would not result in an increased 32 frequency of exceedances of any applicable objectives or criteria. Moreover, any negligible change in 33 boron concentration would not be expected to cause further degradation at measurable levels in the 34 lower San Joaquin River, and thus would not cause the existing impairment there to be discernibly 35 worse. Consequently, Alternative 1A would not be expected to cause exceedance of boron 36 objectives/criteria or substantially degrade water quality with respect to boron, and thus would not 37 adversely affect any beneficial uses of the Sacramento River, the eastside tributaries, associated 38 reservoirs upstream of the Delta, or the lower San Joaquin River.

#### 39 **Delta**

40 Modeling scenarios included assumptions regarding how certain habitat restoration activities (CM2

- 41 and CM4) would affect Delta hydrodynamics, To the extent that restoration actions alter
- 42 hydrodynamics within the Delta region, which affects mixing of source waters, these effects are
- 43 included in this assessment of operations-related water quality changes (i.e., CM1). Other effects of
- 44 CM2–CM21 not attributable to hydrodynamics, for example, additional loading of a constituent to

the Delta, are discussed within the impact header for CM2-CM21. See Section 8.3.1.3, *Plan Area*, for
 more information.

3 Relative to the Existing Conditions and the No Action Alternative, Alternative 1A would result in 4 similar or reduced long-term average boron concentrations for the 16-year period modeled at 5 northern and eastern Delta locations (i.e., 14% reduction at North Bay Aqueduct at Barker Slough 6 and 6% reduction at the San Joaquin River at Buckley Cove, compared to Existing Conditions) 7 (Appendix 8F, Boron, Table Bo-6). Moreover, the direction and magnitude of predicted changes for 8 Alternative 1A are similar between the alternatives, thus, the effects relative to Existing Conditions 9 and the No Action Alternative are discussed together. The comparison to Existing Conditions reflects 10 changes due to both Alternative 1A operations (including north Delta intake capacity of 15,000 cfs 11 and numerous other components of Operational Scenario A) and climate change/sea level rise. The comparison to the No Action Alternative reflects changes due only to operations. 12

13 The long-term average boron concentrations for the 16-year period modeled would increase at 14 interior and western Delta locations (by as much as 8% at the SF Mokelumne River at Staten Island, 15 13% at Franks Tract, 10% at Old River at Rock Slough, and 9% at the Sacramento River at 16 Emmaton) (Appendix 8F, Boron, Table Bo-6). Additionally, implementation of tidal habitat 17 restoration under CM4 would increase the tidal exchange volume in the Delta, and thus may 18 contribute to increased boron concentrations in the Bay source water as a result of increased 19 salinity intrusion. More discussion of the assessment methods for changes in source water 20 concentrations caused by project-related hydrodynamic changes is included in Section 8.3.1.3, Plan 21 Area. While uncertain, the magnitude of boron increases may be greater than indicated herein and 22 would affect the western Delta assessment locations the most (since they are influenced to the 23 greatest extent by the Bay source water), and thus would not be anticipated to substantially affect 24 agricultural use of water because diversions occur primarily at interior Delta locations.

25 The long-term annual average and monthly average boron concentrations, for either the 16-year 26 period or drought period modeled, would never exceed the 2,000 µg/L human health advisory 27 objective (i.e., for children) or 500  $\mu$ g/L agricultural objective at any of the eleven Delta assessment 28 locations, which represents no change from the Existing Conditions and No Action Alternative 29 conditions (Appendix 8F, Boron, Table Bo-3A). Increased boron concentrations would result in 30 minor reductions in the modeled long-term average assimilative capacity with respect to the 2,000 31  $\mu$ g/L human health advisory objective. The reductions in long-term average assimilative capacity of 32 up to 6% at interior Delta locations (i.e., Franks Tract and Old River at Rock Slough) also would be 33 small with respect to the 500  $\mu$ g/L agricultural objective (Appendix 8F, Table Bo-7). However, 34 because the absolute boron concentrations would still be well below the lowest 500  $\mu$ g/L objective 35 for the protection of the agricultural beneficial use under Alternative 1A, the levels of boron 36 degradation would not be of sufficient magnitude to substantially increase the risk of exceeding 37 objectives or cause adverse effects to municipal and agricultural water supply beneficial uses, or any 38 other beneficial uses, in the Delta (Appendix 8F, Figure Bo-2).

#### 39 SWP/CVP Export Service Areas

40 Under Alternative 1A, improvement in long-term average boron concentrations would occur at the

- 41 Banks and Jones pumping plants as a result of export of a greater proportion of low-boron
- 42 Sacramento River water. Long-term average boron concentrations for the modeled 16-year
- hydrologic period at these locations would decrease by as much as 22% at Banks and by as much as
  18% at Jones relative to Existing Conditions and No Action Alternative (Appendix 8F, *Boron*, Table

- 1 Bo-6). Commensurate with the decrease in boron concentrations in exported water to the San
- 2 Joaquin River basin, there could be reduced boron loading and concentrations in the lower San
- 3 Joaquin River related to irrigation water deliveries from the Delta. While the magnitude of this
- 4 expected lower San Joaquin River improvement in boron is difficult to predict, the relative decrease
- 5 in overall loading of boron to the export service area would likely alleviate or lessen any expected
- 6 increase in boron concentrations at Vernalis associated with flow reductions (see discussion of
   7 Upstream of the Delta), as well as locations in the Delta receiving a large fraction of San Joaquin
- Upstream of the Delta), as well as locations in the Delta receiving a large fraction of San Joaquin
   River water, such as much of the south Delta. Reduced export boron concentrations also may
- 9 contribute to reducing the existing 303(d) impairment in the lower San Joaquin River and associated
- 10 TMDL actions for reducing boron loading.
- 11 Maintenance of SWP and CVP facilities under Alternative 1A would not be expected to create new 12 sources of boron or contribute towards a substantial change in existing sources of boron in the 13 affected environment. Maintenance activities would not be expected to cause any substantial 14 increases in boron concentrations or degradation with respect to boron such that objectives would 15 be exceeded more frequently, or any beneficial uses would be adversely affected anywhere in the 16 affected environment.
- *NEPA Effects*: In summary, relative to the No Action Alternative conditions, Alternative 1A would
   result in relatively small increases in long-term average boron concentrations in the Delta and not
   appreciably change boron levels in the lower San Joaquin River. However, the predicted changes
   would not be expected to cause exceedances of applicable objectives or further measurable water
   quality degradation, and thus would not constitute an adverse effect on water quality.
- *CEQA Conclusion:* Key findings discussed in the effects assessment provided above are summarized
   here, and are then compared to the CEQA thresholds of significance (defined in Section 8.3.2,
   *Determination of Effects*) for the purpose of making the CEQA impact determination for this
   constituent. For additional details on the effects assessment findings that support this CEQA impact
   determination, see the effects assessment discussion that immediately precedes this conclusion.
- Boron is not a constituent of concern in the Sacramento River watershed upstream of the Delta, thus
  river flow rate and reservoir storage reductions that would occur under the Alternative 1A, relative
  to Existing Conditions, would not be expected to result in a substantial adverse change in boron
  levels. Additionally, relative to Existing Conditions, Alternative 1A would not result in reductions in
  river flow rates (i.e., less dilution) or increased boron loading such that there would be any
  substantial increases in boron concentration upstream of the Delta in the San Joaquin River
  watershed.
- Small increased boron levels predicted for interior and western Delta locations (i.e., up to 13%
  increase) in response to a shift in the Delta source water percentages and tidal habitat restoration
  under this alternative would not be expected to cause exceedances of objectives, or substantial
  degradation of these water bodies. Alternative 1A maintenance also would not result in any
  substantial increases in boron concentrations in the affected environment. Boron concentrations
  would be reduced in water exported from the Delta to the CVP/SWP Export Service Areas, thus
  reflecting a potential improvement to boron loading in the lower San Joaquin River.
- 41 Boron is not a bioaccumulative constituent, thus any increased concentrations under Alternative 1A
- 42 would not result in adverse boron bioaccumulation effects to aquatic life or humans. Relative to
- 43 Existing Conditions, Alternative 1A would not result in substantially increased boron concentrations
- 44 such that frequency of exceedances of municipal and agricultural water supply objectives would

1 increase. The levels of boron degradation that may occur under Alternative 1A would not be of

- 2 sufficient magnitude to cause substantially increased risk for adverse effects to municipal or
- 3 agricultural beneficial uses within the affected environment. Long-term average boron
- 4 concentrations would decrease in Delta water exports to the SWP and CVP service area, which may
- 5 contribute to reducing the existing 303(d) impairment of agricultural beneficial uses in the lower
- San Joaquin River. Based on these findings, this impact is determined to be less than significant. No
   mitigation is required.

#### 8 Impact WQ-4: Effects on Boron Concentrations Resulting from Implementation of CM2-CM21

9 NEPA Effects: The implementation of the other conservation measures (i.e., CM2-CM21), of which 10 most do not involve land disturbance, present no new direct sources of boron to the affected 11 environment, including areas Upstream of the Delta, within the Plan Area, and the SWP/CVP Export 12 Service Area, nor would they affect channel flows or Delta hydrodynamic conditions. As noted 13 above, the potential effects of implementation of tidal habitat restoration (i.e., CM4) on Delta 14 hydrodynamic conditions is addressed above in the discussion of Impact WQ-3. The potential 15 channel flow effects of CM2 for actions in the Yolo Bypass also were accounted for in the CALSIM II 16 and DSM2 modeling, and thus were addressed in the discussion for Impact WQ-3. Habitat 17 restoration activities in the Delta (i.e., CM4–CM10), including restored tidal wetlands, floodplain, 18 and related channel margin and off-channel habitats, while involving increased land and water 19 interaction within these habitats, would not be anticipated to contribute boron which is primarily 20 associated with source water inflows to the Delta (i.e., San Joaquin River, agricultural drainage, and 21 Bay source water). Moreover, some habitat restoration conservation measures (CM4–CM10) would 22 occur on lands within the Delta currently used for irrigated agriculture, thus replacing agricultural 23 land uses with restored habitats. The potential reduction in irrigated lands within the Delta may 24 result in reduced discharges of agricultural field drainage with elevated boron concentrations, 25 which would be considered an improvement compared to Existing Conditions. CM3 and CM11 26 provide the mechanism, guidance, and planning for the land acquisition and thus would not, 27 themselves, affect boron levels in the Delta. CM12-CM21 involve actions that target reduction in 28 other stressors at the species level involving actions such as methylmercury reduction management 29 (CM12), improving DO in the Stockton Deep Water Ship Channel (CM14), and urban stormwater 30 treatment (CM19). None of the CM12–CM21 actions would contribute to substantially increasing 31 boron levels in the Delta. Consequently, as they pertain to boron, implementation of CM2–CM21 32 would not be expected to adversely affect any of the beneficial uses of the affected environment.

33 **CEQA Conclusion:** Implementation of the CM2–CM21 for Alternative 1A would not present new or substantially changed sources of boron to the affected environment upstream of the Delta, within 34 35 Delta, or in the SWP and CVP service area. As such, their implementation would not be expected to 36 substantially increase the frequency with which applicable Basin Plan objectives or other criteria 37 would be exceeded in water bodies of the affected environment located upstream of the Delta, 38 within the Delta, or in the SWP and CVP Service Area or substantially degrade the quality of these 39 water bodies, with regard to boron. Based on these findings, this impact is considered to be less than 40 significant. No mitigation is required.

### Impact WQ-5: Effects on Bromide Concentrations Resulting from Facilities Operations and Maintenance (CM1)

#### 3 Upstream of the Delta

Under Alternative 1A there would be no expected change to the sources of bromide in the
Sacramento River and eastside tributary watersheds. Bromide loading in these watersheds would
remain unchanged and resultant changes in flows from altered system-wide operations under
Alternative 1A would have negligible, if any, effects on the concentration of bromide in the rivers
and reservoirs of these watersheds. Consequently, Alternative 1A would not be expected to
adversely affect the MUN beneficial use, or any other beneficial uses, of the Sacramento River, the
eastside tributaries, or their associated reservoirs upstream of the Delta.

11 Under Alternative 1A, modeling indicates that long-term annual average flows on the San Joaquin 12 River would decrease by 6% relative to Existing Conditions and would remain virtually the same 13 relative to No Action Alternative (Appendix 5A, BDCP/California WaterFix FEIR/FEIS Modeling 14 Technical Appendix). These decreases in flow would result in possible increases in long-term average 15 bromide concentrations of about 3%, relative to Existing Conditions and less than <1% relative to 16 the No Action Alternative (Appendix 8E, Bromide, Table 24). The small increases in lower San 17 Joaquin River bromide levels that may occur under Alternative 1A, relative to existing and No Action 18 Alternative conditions would not be expected to adversely affect the MUN beneficial use, or any 19 other beneficial uses, of the lower San Joaquin River.

#### 20 **Delta**

Modeling scenarios included assumptions regarding how certain habitat restoration activities (CM2
and CM4) would affect Delta hydrodynamics, To the extent that restoration actions alter
hydrodynamics within the Delta region, which affects mixing of source waters, these effects are
included in this assessment of operations-related water quality changes (i.e., CM1). Other effects of
CM2-CM21 not attributable to hydrodynamics, for example, additional loading of a constituent to
the Delta, are discussed within the impact header for CM2-CM21. See Section 8.3.1.3, *Plan Area*, for
more information.

28 Using the mass-balance modeling approach for bromide (see Section 8.3.1.3), relative to Existing 29 Conditions, Alternative 1A would result in small decreases in long-term average bromide 30 concentration at most Delta assessment locations, with the exceptions being the North Bay 31 Aqueduct at Barker Slough, Staten Island, and Emmaton on the Sacramento River (Appendix 8E, 32 Bromide, Table 4). Overall effects would be greatest at Barker Slough, where predicted long-term 33 average bromide concentrations would increase from  $51 \,\mu g/L$  to  $71 \,\mu g/L$  (38% relative increase) 34 for the modeled 16-year hydrologic period and would increase from 54  $\mu$ g/L to 104  $\mu$ g/L (94%) 35 relative increase) for the modeled drought period. At Barker Slough, the predicted 50 µg/L bromide 36 threshold exceedance frequency would increase from 49% under Existing Conditions to 51% under 37 Alternative 1A (55% to 75% during the modeled drought period) and the predicted 100 µg/L 38 exceedance frequency would increase from 0% under Existing Conditions to 22% under Alternative 39 1A (0% to 48% during the modeled drought period). In contrast, increases in bromide at Staten 40 Island would result in a 50  $\mu$ g/L bromide threshold exceedance increase from 47% under Existing 41 Conditions to 73% under Alternative 1A (52% to 75% during the modeled drought period). 42 However, unlike Barker Slough, modeling shows that the long-term average bromide concentrations 43 at Staten Island would exceed the 100  $\mu$ g/L assessment threshold concentration 1% under Existing 44 Conditions and 3% under Alternative 1A (0% to 2% during the modeled drought period) (Appendix

- 8E, *Bromide*, Table 4). The long-term average bromide concentrations would be about 61 μg/L (62
   μg/L during the modeled drought period) at Staten Island under Alternative 1A. Changes in
   exceedance frequency of the 50 μg/L and 100 μg/L concentration thresholds, as well as relative
   change in long-term average concentration, at other assessment locations would be less substantial.
   The comparison to Existing Conditions reflects changes in bromide due to both Alternative 1A
   operations (including north Delta intake capacity of 15,000 cfs and numerous other components of
- 7 Operational Scenario A) and climate change/sea level rise.
- 8 In comparison, Alternative 1A relative to the No Action Alternative would result in predicted 9 increases in long-term average bromide concentrations at all locations with the exception of the 10 Banks and Jones pumping plants (Appendix 8E, Bromide, Table 4). Increases would be greatest at 11 Barker Slough, where long-term average concentrations are predicted to increase by about 43% 12 (93% for the modeled drought period). Increases in long-term average bromide concentrations 13 would be less than 27% at the remaining assessment locations. Due to the relatively small 14 differences between modeled Existing Conditions and No Action Alternative, changes in the 15 frequency with which concentration thresholds of 50  $\mu$ g/L and 100  $\mu$ g/L are exceeded are of similar 16 magnitude to those previously described for Existing Conditions comparison (Appendix 8E, 17 Bromide, Table 4). Unlike the comparison to Existing Conditions, the comparison to the No Action 18 Alternative reflects changes in bromide due only to operations.
- 19 At Barker Slough, modeled long-term average bromide concentrations for the two baseline 20 conditions are very similar (Appendix 8E, Bromide, Tables 4 and 5). Such similarity demonstrates 21 that the modeled Alternative 1A change in bromide is almost entirely due to Alternative 1A 22 operations, and not climate change/sea level rise. Therefore, operations are the primary driver of 23 effects on bromide at Barker Slough, regardless of whether Alternative 1A is compared to Existing 24 Conditions, or compared to the No Action Alternative. Results of the modeling approach, which used 25 relationships between EC and chloride and between chloride and bromide (see Section 8.3.1.3. Plan 26 Area), differed somewhat from what is presented above for the mass-balance approach (see 27 Appendix 8E, *Bromide*, Table 5). For most locations, the frequency of exceedance of the 50  $\mu$ g/L and 28  $100 \,\mu g/L$  were similar. The greatest difference between the methods was predicted for Barker 29 Slough. The increases in frequency of exceedance of the 100  $\mu$ g/L threshold, relative to Existing 30 Conditions and the No Action Alternative, were not as great using this alternative EC to chloride and 31 chloride to bromide relationship modeling approach as compared to that presented above from the 32 mass-balance modeling approach. However, there were still substantial increases, resulting in 10% 33 exceedance over the modeled period under Alternative 1A, as compared to 1% under Existing 34 Conditions, and 2% under the No Action Alternative. For the drought period, exceedance frequency 35 increased from 0% under Existing Conditions and the No Action Alternative, to 22% under 36 Alternative 1A. Because the mass-balance approach predicts a greater level of impact at Barker 37 Slough, determination of impacts was based on the mass-balance results.
- 38 The increase in long-term average bromide concentrations predicted at Barker Slough, principally 39 the relative increase in the 100 µg/L exceedance frequency, would result in a substantial change in 40 source water quality to existing drinking water treatment plants drawing water from the North Bay 41 Aqueduct. Drinking water treatment plants in this region utilize a variety of conventional and enhanced treatment systems to achieve DBP drinking water criteria. Depending on the necessary 42 43 disinfection requirements surrounding removal of pathogenic organisms, as well as the aggregate 44 quality of water such as pH and alkalinity, a change in long-term average bromide of the magnitude 45 predicted may necessitate changes in treatment plant operation or treatment plant facilities in order 46 to maintain DBP compliance. For example, for a water treatment plant utilizing ozone to achieve

1 disinfection equivalent to 1 or 2 log inactivation of *Giardia*, an increase in long-term average 2 bromide above 50 µg/L may require pH control systems (California Urban Water Agencies 1998:4-3 18). For a water treatment plant utilizing chlorine to achieve 1 or 2 log inactivation of *Giardia*, an 4 increased frequency of bromide in excess 100  $\mu$ g/L may require a switch to ozonation with pH 5 control (California Urban Water Agencies 1998: 4-20). While the implications of such a modeled 6 change in bromide at Barker Slough are difficult to predict, the substantial modeled increases could 7 lead to adverse changes in the formation of disinfection byproducts such that considerable water 8 treatment plant upgrades would be necessary in order to achieve equivalent levels of health 9 protection. This would be an adverse effect. Because many of the other modeled locations already 10 frequently exceed the 100 µg/L threshold under Existing Conditions and the No Action Alternative, 11 these locations likely already require treatment plant technologies to achieve equivalent levels of 12 health protection, and thus no additional treatment technologies would be triggered by the small 13 increases in the frequency of exceeding the 100  $\mu$ g/L threshold. Hence, no further impact on the 14 drinking water beneficial use would be expected at these locations.

15 The seasonal intakes at Mallard Slough and city of Antioch are infrequently used because of water 16 quality constraints related to sea water intrusion. On a long-term average, bromide at these 17 locations exceeds 3,000  $\mu$ g/L, but during seasonal periods of high Delta outflow levels can be <300 18  $\mu$ g/L. Based on modeling using the mass-balance approach, use of the seasonal intakes at Mallard 19 Slough and city of Antioch under Alternative 1A would experience a period average increase in 20 bromide during the months when these intakes would most likely be utilized. For those wet and 21 above normal water year types where mass balance modeling would predict water quality typically 22 suitable for diversion, predicted long-term average bromide would increase from 103 µg/L to 173 23  $\mu$ g/L (68% increase) at city of Antioch and would increase from 150  $\mu$ g/L to 204  $\mu$ g/L (36% 24 increase) at Mallard Slough relative to Existing Conditions (Appendix 8E, Bromide, Table 25). 25 Increases would be similar for the No Action Alternative comparison. Modeling results using the EC 26 to chloride and chloride to bromide relationships show increases during these months, but the 27 relative magnitude of the increases is much lower (Appendix 8E, Bromide, Table 26). Regardless of 28 the differences in the data between the two modeling approaches, the decisions surrounding the use 29 of these seasonal intakes is largely driven by acceptable water quality, and thus have historically 30 been opportunistic. Opportunity to use these intakes would remain, and the predicted increases in 31 bromide concentrations at the city of Antioch and Mallard Slough intake would not be expected to 32 adversely affect MUN beneficial uses, or any other beneficial use, at these locations.

33 Important to the results presented above is the assumed habitat restoration footprint on both the 34 temporal and spatial scales incorporated into the modeling. Modeling sensitivity analyses have 35 indicated that habitat restoration (which are reflected in the modeling—see Section 8.3.1.3, Plan 36 *Area*), not operations covered under CM1, are the driving factor in the modeled bromide increases. 37 The timing, location, and specific design of habitat restoration will have effects on Delta 38 hydrodynamics, and any deviations from modeled habitat restoration and implementation schedule 39 will lead to different outcomes. Although habitat restoration near Barker Slough is an important 40 factor contributing to modeled bromide concentrations at the North Bay Aqueduct, BDCP habitat 41 restoration elsewhere in the Delta can also have large effects. Because of these uncertainties, and the 42 possibility of adaptive management changes to BDCP restoration activities, including location, 43 magnitude, and timing of restoration, the estimates are not predictive of the bromide levels that 44 would actually occur in Barker Slough or elsewhere in the Delta.

#### 1 SWP/CVP Export Service Areas

2 Under Alternative 1A, improvement in long-term average bromide concentrations would occur at 3 the Banks and Jones pumping plants. Long-term average bromide concentrations for the modeled 4 16-year hydrologic period at these locations would decrease by as much as 37% relative to Existing 5 Conditions and 28% relative to the No Action Alternative. Relative changes in long-term average 6 bromide concentrations would be less during drought conditions ( $\leq$  31%), but would still represent 7 considerable improvement (Appendix 8E, Bromide, Table 4). As a result, less frequent bromide 8 concentration exceedances of the 50  $\mu$ g/L and 100  $\mu$ g/L assessment thresholds would be predicted 9 and an overall improvement in water quality would be experienced respective to bromide in the 10 SWP/CVP Export Service Areas. Commensurate with the decrease in exported bromide, an 11 improvement in lower San Joaquin River bromide would also be observed because bromide in the 12 lower San Joaquin River is principally related to irrigation water deliveries from the Delta. While the 13 magnitude of this expected lower San Joaquin River improvement in bromide is difficult to predict, 14 the relative decrease in overall loading of bromide to the Export Service Areas would likely alleviate 15 or lessen any expected increase in bromide concentrations at Vernalis (see discussion of Upstream 16 of the Delta) as well as locations in the Delta receiving a large fraction of San Joaquin River water, 17 such as much of the south Delta.

18The discussion above is based on results of the mass-balance modeling approach. Results of the19modeling approach which used relationships between EC and chloride and between chloride and20bromide (see Section 8.3.1.3, *Plan Area*) were consistent with the discussion above, and assessment21of bromide using these data results in the same conclusions as are presented above for the mass-22balance approach (see Appendix 8E, *Bromide*, Table 5).

Similar to the discussion pertaining to the No Action Alternative, maintenance of SWP and CVP
 facilities under Alternative 1A would not be expected to create new sources of bromide or
 contribute a substantial change in existing sources of bromide in the affected environment.
 Maintenance activities would not be expected to cause any substantial change in bromide such that
 MUN beneficial uses, or any other beneficial use, would be adversely affected anywhere in the
 affected environment.

29 **NEPA Effects:** In summary, Alternative 1A operations and maintenance, relative to the No Action 30 Alternative, would result in small increases (i.e., <1%) in long-term average bromide concentrations 31 at Vernalis related to relatively small declines in long-term average flow on the San Joaquin River. 32 However, Alternative 1A operation and maintenance activities would cause substantial degradation 33 to water quality with respect to bromide at Barker Slough, source of the North Bay Aqueduct. 34 Resultant substantial change in long-term average bromide at Barker Slough could necessitate 35 changes in water treatment plant operations or require treatment plant upgrades in order to 36 maintain DBP compliance, and thus would constitute an adverse effect on water quality. Mitigation 37 Measure WQ-5 is available to reduce these effects (implementation of this measure along with 38 separate, other commitments as set forth in EIR/EIS Appendix 3B, Environmental Commitments, 39 AMMs, and CMs, relating to the potential increased treatment costs associated with bromide-related 40 changes would reduce these effects).

*CEQA Conclusion*: Key findings discussed in the effects assessment provided above are summarized
 here, and are then compared to the CEQA thresholds of significance (defined in Section 8.3.2,
 *Determination of Effects*) for the purpose of making the CEQA impact determination for this
 constituent. For additional details on the effects assessment findings that support this CEQA impact

- 1 Under Alternative 1A there would be no expected change to the sources of bromide in the
- 2 Sacramento and eastside tributary watersheds. Bromide loading in these watersheds would remain
- 3 unchanged and resultant changes in flows from altered system-wide operations under Alternative
- 4 1A would have negligible, if any, effects on the concentration of bromide in the rivers and reservoirs
- 5 of these watersheds. However, south of the Delta, the San Joaquin River is a substantial source of 6 bromide, primarily due to the use of irrigation water imported from the southern Delta.
- bromide, primarily due to the use of irrigation water imported from the southern Delta.
  Concentrations of bromide at Vernalis are inversely correlated to net river flow. Under Alternative
- 8 1A, long-term average flows at Vernalis would decrease only slightly, resulting in less than
- 9 substantial predicted increases in long-term average bromide of about 3% relative to Existing
- 10 Conditions.
- 11 Relative to Existing Conditions, Alternative 1A would result in small decreases in long-term average 12 bromide concentration at most Delta assessment locations, with principal exceptions being the 13 North Bay Aqueduct at Barker Slough, Staten Island, and Emmaton on the Sacramento River. Overall 14 effects would be greatest at Barker Slough, where substantial increases in long-term average 15 bromide concentrations would be predicted. The increase in long-term average bromide 16 concentrations predicted for Barker Slough would result in a substantial change in source water 17 quality to existing drinking water treatment plants drawing water from the North Bay Aqueduct. 18 These modeled increases in bromide at Barker Slough could lead to adverse changes in the 19 formation of disinfection byproducts at drinking water treatment plants such that considerable 20 water treatment plant upgrades would be necessary in order to achieve equivalent levels of drinking 21 water health protection.
- The assessment of effects on bromide in the SWP/CVP Export Service Areas is based on assessment
  of changes in bromide concentrations at Banks and Jones pumping plants. Under Alternative 1A,
  substantial improvement would occur at the Banks and Jones pumping plants, where predicted
  long-term average bromide concentrations are predicted to decrease by as much as 37% relative to
  Existing Conditions. An overall improvement in bromide-related water quality would be predicted
  in the SWP/CVP Export Service Areas.
- 28 Based on the above, Alternative 1A operation and maintenance would not result in any substantial 29 change in long-term average bromide concentration upstream of the Delta. Furthermore, under 30 Alternative 1A, water exported from the Delta to the SWP/CVP Export Service Areas would be 31 substantially improved relative to bromide. Bromide is not bioaccumulative, therefore change in 32 long-term average bromide concentrations would not directly cause bioaccumulative problems in 33 aquatic life or humans. Additionally, bromide is not a constituent related to any 303(d) listings. 34 Alternative 1A operation and maintenance activities would not cause substantial degradation to 35 water quality respective to bromide in the Plan Area with the exception of water quality at Barker 36 Slough, source of the North Bay Aqueduct. At Barker Slough, modeled long-term annual average 37 concentrations of bromide would increase by 38%, and 94% during the modeled drought period. 38 For the modeled 16-year hydrologic period the frequency of predicted bromide concentrations 39 exceeding 100 µg/L would increase from 0% under Existing Conditions to 22% under Alternative 40 1A, while for the modeled drought period, the frequency would increase from 0% to 48%. 41 Substantial changes in long-term average bromide could necessitate changes in water treatment 42 plant operation or require treatment plant upgrades in order to maintain DBP compliance. The 43 modeled change at Barker Slough is substantial and, therefore, would represent a substantially 44 increased risk for significant impacts on existing MUN beneficial uses should treatment upgrades 45 not be undertaken. The impact would be significant.

- 1 Implementation of Mitigation Measure WO-5 along with a separate, other commitment relating to 2 the potential increased treatment costs associated with bromide-related changes would reduce 3 these effects. While mitigation measures to reduce these water quality effects in affected water 4 bodies to less-than-significant levels are not available, implementation of Mitigation Measure WO-5 5 is recommended to attempt to reduce the effect that increased bromide concentrations may have on 6 Delta beneficial uses. However, because the effectiveness of this mitigation measure to result in 7 feasible measures for reducing water quality effects is uncertain, this impact is considered to remain 8 significant and unavoidable.
- 9 In addition to and to supplement Mitigation Measure WO-5, the project proponents have
- incorporated into the BDCP, as set forth in EIR/EIS Appendix 3B, *Environmental Commitments*,
- AMMs, and CMs, a separate, other commitment to address the potential increased water treatment costs that could result from bromide-related concentration effects on municipal water purveyor
- operations. Potential options for making use of this financial commitment include funding or
  providing other assistance towards implementation of the North Bay Aqueduct AIP, acquiring
  alternative water supplies, or other actions to indirectly reduce the effects of elevated bromide and
  DOC in existing water supply diversion facilities. Please refer to Appendix 3B for the full list of
  potential actions that could be taken pursuant to this commitment in order to reduce the water
  quality treatment costs associated with water quality effects relating to chloride, electrical
  conductivity, and bromide.

# Mitigation Measure WQ-5: Avoid, Minimize, or Offset, as Feasible, Adverse Water Quality Conditions; Site and Design Restoration Sites to Reduce Bromide Increases in Barker Slough

- 23 It remains to be determined whether, or to what degree, the available and existing salinity 24 response and countermeasure actions of SWP and CVP facilities or municipal water purveyors 25 would be capable of offsetting the actual level of changes in bromide that may occur from 26 implementation of Alternative 1A. Therefore, to determine the feasibility of reducing the effects 27 of increased bromide levels, and potential adverse effects on beneficial uses associated with 28 CM1 operations (and hydrodynamic effects of tidal restoration under CM4), the proposed 29 mitigation requires a series of phased actions to identify and evaluate existing and possible 30 feasible actions, followed by development and implementation of the actions, if determined to 31 be necessary. The development and implementation of any mitigation actions shall be focused 32 on those incremental effects attributable to implementation of Alternative 1A operations only. 33 Development of mitigation actions for the incremental bromide effects attributable to climate 34 change/sea level rise are not required because these changed conditions would occur with or 35 without implementation of Alternative 1A. The goal of specific actions would be to reduce/avoid 36 additional degradation of Barker Slough water quality conditions with respect to the CALFED 37 bromide goal.
- The project proponents shall consider effects of site-specific restoration areas proposed under CM4 on bromide concentrations in Barker Slough. Design and siting of restoration areas shall attempt to reduce potential effects to the extent feasible without compromising proposed benefits of the restoration areas. It is anticipated that these efforts will be able to reduce the level of projected increase, though it is unknown whether it would be able to completely eliminate any increases.

1 Additionally, following commencement of initial operations of CM1, the project proponents will 2 conduct additional evaluations described herein, and develop additional modeling (as 3 necessary), to define the extent to which modified operations could reduce or eliminate the 4 increased bromide concentrations currently modeled to occur under Alternative 1A. The 5 additional evaluations should also consider specifically the changes in Delta hydrodynamic 6 conditions associated with tidal habitat restoration under CM4 (in particular the potential for 7 increased bromide concentrations that could result from increased tidal exchange) once the 8 specific restoration locations are identified and designed. The evaluations will also consider up-9 to-date estimates of climate change and sea level rise, if and when such information is available. 10 If sufficient operational flexibility to offset bromide increases is not feasible under Alternative 11 1A operations, and/or siting and design of restoration areas cannot feasibly reduce bromide 12 increases to a less-than-significant level without compromising the benefits of the proposed 13 areas, achieving bromide reduction pursuant to this mitigation measure would not be feasible 14 under this alternative.

### 15 Impact WQ-6: Effects on Bromide Concentrations Resulting from Implementation of CM2 16 CM21

*NEPA Effects*: CM2–CM21 would present no new sources of bromide to the affected environment,
 including areas Upstream of the Delta, within the Plan Area, and the SWP/CVP Export Service Areas.
 As they pertain to bromide, implementation of these conservation measures would not be expected
 to adversely affect MUN beneficial use, or any other beneficial uses, of the affected environment.

With exception to habitat restoration areas that would effectively alter Delta hydrodynamics, habitat
restoration and the various land-disturbing conservation measures proposed for Alternative 1A
would not present new or substantially changed sources of bromide to the study area. Modeling
scenarios included assumptions regarding how certain habitat restoration activities would affect
Delta hydrodynamics (CM2 and CM4), and thus such hydrodynamic effects of these restoration
measures were included in the assessment of CM1 facilities operations and maintenance (see Impact
WQ-5).

Some habitat restoration activities would occur on lands in the Delta formerly used for irrigated
 agriculture. Such replacement or substitution of land use activity would not be expected to result in
 new or increased sources of bromide to the Delta. Implementation of CM2–CM11 would not be
 expected to adversely affect MUN beneficial use, or any other beneficial uses, within the affected
 environment.

In summary, implementation of CM2-CM21 under Alternative 1A, relative to the No Action
 Alternative, would have negligible, if any, effects on bromide concentrations. The effects on bromide
 from implementing CM2-CM21 are determined to not be adverse.

36 **CEQA Conclusion:** Implementation of CM2–CM21 under Alternative 1A would not present new or 37 substantially changed sources of bromide to the study area. Some conservation measures may 38 replace or substitute for existing irrigated agriculture in the Delta. This replacement or substitution 39 would not be expected to substantially increase or present new sources of bromide. Implementation 40 of CM2-CM21 would have negligible, if any, effects on bromide concentrations throughout the 41 affected environment, would not cause exceedance of applicable state or federal numeric or 42 narrative water quality objectives/criteria because none exist for bromide, and would not cause 43 changes in bromide concentrations that would result in significant impacts on any beneficial uses 44 within affected water bodies. Implementation of CM2-CM21 would not cause significant long-term

- 1 water quality degradation such that there would be greater risk of significant impacts on beneficial
- 2 uses, would not cause greater bioaccumulation of bromide, and would not further impair any
- 3 beneficial uses due to bromide concentrations because no uses are currently impaired due to
- 4 bromide levels. This impact is therefore considered less than significant. No mitigation is required.

## Impact WQ-7: Effects on Chloride Concentrations Resulting from Facilities Operations and Maintenance (CM1)

#### 7 **Upstream of the Delta**

8 Under Alternative 1A there would be no expected change to the sources of chloride in the 9 Sacramento and eastside tributary watersheds. Chloride loading in these watersheds would remain 10 unchanged and resultant changes in flows from altered system-wide operations would have 11 negligible, if any, effects on the concentration of chloride in the rivers and reservoirs of these 12 watersheds. Under Alternative 1A, the modeled long-term annual average flows on the lower San 13 Joaquin River at Vernalis would decrease by an estimated 6%, relative to Existing Conditions in 14 association with climate change and increased water demands, and would remain virtually the same 15 relative to No Action Alternative (Appendix 5A, BDCP/California WaterFix FEIR/FEIS Modeling 16 *Technical Appendix*). The reduced flow would result in possible increases in long-term average 17 chloride concentrations of about 2%, relative to the Existing Conditions, and no change relative to 18 No Action Alternative (Appendix 8G, Table Cl-62). However, the small increases in lower San Joaquin 19 River chloride levels that could occur under Alternative 1A, relative to Existing Conditions would not 20 result in an increased frequency of exceedances of any applicable objectives or criteria. 21 Consequently, Alternative 1A would not be expected to cause exceedance of chloride 22 objectives/criteria or substantially degrade water quality with respect to chloride, and thus would 23 not adversely affect any beneficial uses of the Sacramento River, the eastside tributaries, associated 24 reservoirs upstream of the Delta, or the San Joaquin River.

### 25 **Delta**

Modeling scenarios included assumptions regarding how certain habitat restoration activities (CM2
and CM4) would affect Delta hydrodynamics, To the extent that restoration actions alter
hydrodynamics within the Delta region, which affects mixing of source waters, these effects are
included in this assessment of operations-related water quality changes (i.e., CM1). Other effects of
CM2–CM21 not attributable to hydrodynamics, for example, additional loading of a constituent to
the Delta, are discussed within the impact header for CM2–CM21. See Section 8.3.1.3, *Plan Area*, for
more information.

33 Relative to Existing Conditions, modeling predicts that Alternative 1A would result in decreased 34 long-term average chloride concentration at some assessment locations for the 16-year period 35 modeled (i.e., 1976–1991), in particular at interior and south Delta assessment locations (i.e., San 36 Joaquin River at Buckley Cove, Franks Tract, and Old River at Rock Slough) (Appendix 8G, Chloride, 37 Table Cl-7 and Table Cl-8) Long-term average chloride concentrations would remain relatively 38 unchanged at the San Joaquin River at Antioch and Contra Costa Canal at Pumping Plant #1 39 locations, and, depending on modeling approach (see Section 8.3.1.3, Plan Area), would increase at 40 the Sacramento River at Emmaton (i.e.,  $\leq 18\%$ ), Sacramento River at Mallard Island (i.e.,  $\leq 6\%$ ), North 41 Bay Aqueduct at Barker Slough (i.e.,  $\leq$ 32%), and SF Mokelumne at Staten Island (i.e.,  $\leq$ 21%).

Additionally, implementation of tidal habitat restoration under CM4 would increase the tidal
 exchange volume in the Delta, and thus may contribute to increased chloride concentrations in the

- 1 Bay source water as a result of increased salinity intrusion. More discussion of this the assessment
- 2 methods for changes in source water concentrations caused by project-related hydrodynamic
- 3 changes is included in Section 8.3.1.3. Consequently, while uncertain, the magnitude of chloride
- 4 increases may be greater than indicated herein and would have the greatest effect on the western
- 5 Delta assessment locations which are influenced to the greatest extent by the Bay source water. The
- 6 comparison to Existing Conditions reflects changes in chloride due to both Alternative 1A operations
- 7 (including north Delta intake capacity of 15,000 cfs and numerous other components of Operational
- 8 Scenario A) and climate change/sea level rise.
- 9 Relative to the No Action Alternative conditions, the mass balance analysis of modeling results
- indicated that Alternative 1A would result in increased long-term average chloride concentrations
  for the 16-year period modeled at nine of the Delta assessment locations (Appendix 8G, Table Cl-7).
  The increases in long-term average chloride concentrations would be largest compared to the No
  Action Alternative condition, ranging from 2% at the San Joaquin River at Buckley Cove to 36% at
  the North Bay Aqueduct at Barker Slough. The comparison to the No Action Alternative reflects
  chloride changes due only to operations.
- The following discussion outlines the modeled chloride changes relative to Existing Conditions and
   the No Action Alternative regarding the applicable objectives and beneficial uses of Delta waters.
- 18 Municipal and Industrial Beneficial Uses–Relative to Existing Conditions
- 19 Estimates of chloride concentrations generated using EC-chloride relationships and DSM2 EC output 20 (see Section 8.3.1.3, Plan Area) were used to evaluate the 150 mg/L Bay-Delta WOCP objective for 21 municipal and industrial beneficial uses on a basis of the percent of years the chloride objective is 22 exceeded for the modeled 16-year period. The objective is exceeded if chloride concentrations 23 exceed 150 mg/L for a specified number of days in a given water year at both the Antioch and 24 Contra Costa Pumping Plant #1 locations. For Alternative 1A, the modeled frequency of objective 25 exceedance would increase from 7% of modeled years under Existing Conditions, to 13% of 26 modeled years under Alternative 1A (Appendix 8G, Table Cl-64).
- 27 Similarly, estimates of chloride concentrations generated using EC-chloride relationships and DSM2 28 EC output (see Section 8.3.1.3) were also used to evaluate the 250 mg/L Bay-Delta WOCP objective 29 for chloride at Contra Costa Pumping Plant #1, where daily average objectives apply. The basis for 30 the evaluation was the predicted number of days the objective was exceeded for the modeled 16-31 year period. For Alternative 1A, the modeled frequency of objective exceedance would decrease by 32 approximately one half, from 6% of modeled days under Existing Conditions, to 3% of modeled days 33 under Alternative 1A (Appendix 8G, Chloride, Table Cl-63). Given the limitations inherent to 34 estimating future chloride concentrations (see Section 8.3.1.3), estimation of chloride 35 concentrations through both amass balance approach and an EC-chloride relationship approach was 36 used to evaluate the 250 mg/L Bay-Delta WQCP objectives in terms of both frequency of exceedance 37 and use of assimilative capacity. When utilizing the mass balance approach to model monthly 38 average chloride concentrations for the 16-year period, the predicted frequency of exceeding the 39 250 mg/L objective would increase at the San Joaquin River at Antioch location from 66% under 40 Existing Conditions to 74%, and would increase by 2% at the Sacramento River at Mallard Island 41 location (i.e., from 85% under Existing Conditions to 87%) (Appendix 8G, Table Cl-9). The increased 42 chloride concentrations at the Antioch and Mallard Slough locations would occur during the months 43 of January through June, thus reducing water quality during the period of seasonal freshwater 44 diversions (Appendix 8G, Figure Cl-1). The available assimilative capacity would decrease

- substantially at the Antioch location in the months of March and April (i.e., maximum reduction of
   66% for the 16-year period modeled, and 100% reduction, or elimination of assimilative capacity,
- 3 during the drought period modeled) (Appendix 8G, Table Cl-9). Similar to modeling results that
- 4 predicted daily exceedance frequency, the frequency of monthly average exceedances at the Contra
- 5 Costa Canal at Pumping Plant #1 would decrease (Appendix 8G, Table Cl-9); however, available
- 6 assimilative capacity would be reduced compared to the Existing Conditions up to 100% in October
- 7 (i.e., eliminated) (Appendix 8G, Table Cl-11). Additional long-term degradation at the Antioch and
- 8 Contra Costa Canal at Pumping Plant #1 locations would occur when chloride concentrations would
- 9 be near, or exceed, the objectives, thus increasing the risk of exceeding objectives.
- 10 In comparison, when utilizing the chloride-EC relationship to model monthly average chloride 11 concentrations for the 16-year period, trends in frequency of exceedance and use of assimilative capacity would be similar to those discussed when utilizing the mass balance modeling approach 12 13 (Appendix 8G, *Chloride*, Table Cl-10 and Table Cl-12). However, the predicted magnitude change at 14 western Delta locations are substantially different when the predictions from both modeling 15 approaches are compared. For example, both modeling approaches indicated that the frequency of 16 exceeding the 250 mg/L objective at Contra Costa Canal at Pumping Plant #1 on a monthly average 17 basis would decrease relative to Existing Conditions, but their predictions of the magnitude use of 18 assimilative capacity varied substantially. Modeling using the mass balance approach predicted that 19 100% of assimilative capacity would be utilized in October, but modeling using the chloride-EC 20 relationship approach predicted that only 20% of assimilative capacity would be utilized. As 21 discussed in Section 8.3.1.3, Plan Area, in cases of such disagreement, the approach that yielded the 22 more conservative predictions was used as the basis for determining adverse impacts.
- Based on the additional predicted seasonal and annual exceedances of one or both Bay Delta WQCP
  objectives for chloride, and the associated long-term water quality degradation and use of
  assimilative capacity, the potential exists for adverse effects on the municipal and industrial
  beneficial uses in the western Delta, particularly at the Contra Costa Pumping Plant #1 and Antioch
  locations.
- 28 303(d) Listed Water Bodies–Relative to Existing Conditions

With respect to the 303(d) listing for chloride in Tom Paine Slough, the monthly average chloride
concentrations for the 16-year period modeled at Old River at Tracy Road, which represents the
nearest DSM2-modeled location to Tom Paine Slough in the south Delta, would generally be similar
or lower compared to Existing Conditions, and thus, would not be further degraded on a long-term
basis (Appendix 8G, Figure Cl-2).

34 With respect to Suisun Marsh, the long-term average chloride concentration at the Sacramento River 35 at Mallard Island for the 16-year period modeled would increase by 91 mg/L (4%) compared to 36 Existing Conditions (Appendix 8G, Table Cl-7) and chloride concentrations would increase in some 37 months during October through May at Mallard Island (Appendix 8G, Figure Cl-1) and in the 38 Sacramento River at Collinsville (Appendix 8G, Figure Cl-3). Monthly average chloride 39 concentrations at the Montezuma Slough at Beldon's Landing would increase substantially 40 compared to Existing Conditions in October through May, with over a doubling of concentrations in 41 December through February (Appendix 8G, Figure Cl-4). Although modeling of Alternative 1A

- 42 assumed no operation of the Montezuma Slough Salinity Control Gates, the project description
- 43 assumes continued operation of the Salinity Control Gates, consistent with assumptions included in
- 44 the No Action Alternative. A sensitivity analysis modeling run conducted for Alternative 4 with the

1 gates operational consistent with the No Action Alternative resulted in substantially lower EC levels 2 than indicated in the original Alternative 4 modeling results for Suisun Marsh, but EC levels were 3 still somewhat higher than EC levels under Existing Conditions for several locations and months. 4 Although chloride was not specifically modeled in this sensitivity analysis, it is expected that 5 chloride concentrations would be nearly proportional to EC levels in Suisun Marsh. Another 6 modeling run with the gates operational and restoration areas removed resulted in EC levels nearly 7 equivalent to Existing Conditions, indicating that design and siting of restoration areas has notable 8 bearing on EC levels at different locations within Suisun Marsh (see Appendix 8H, Electrical 9 Conductivity, Attachment 1, for more information on these sensitivity analyses). These analyses also 10 indicate that increases in salinity are related primarily to the hydrodynamic effects of CM4, not 11 operational components of CM1. Based on the sensitivity analyses, optimizing the design and siting 12 of restoration areas may limit the magnitude of long-term chloride increases in the Marsh. However, 13 the chloride concentration increases at certain locations could be substantial, depending on siting 14 and design of restoration areas. Thus, these increased chloride levels in Suisun Marsh are 15 considered to contribute to additional, measureable long-term degradation that potentially would 16 adversely affect the necessary actions to reduce chloride loading for any TMDL that is developed.

#### 17 Municipal Beneficial Uses–Relative to No Action Alternative

Similar to the assessment conducted for Existing Conditions, estimates of chloride concentrations
generated using EC-chloride relationships and DSM2 EC output (see Section 8.3.1.3, *Plan Area*) were
used to evaluate the 150 mg/L Bay-Delta WQCP objective for municipal and industrial beneficial
uses. For Alternative 1A, the modeled frequency of objective exceedance would increase from 0%
under the No Action Alternative to 13% of years under Alternative 1A (Appendix 8G, Table Cl-64).

Similarly, estimates of chloride concentrations generated using EC-chloride relationships and DSM2
EC output (see Section 8.3.1.3) were also used to evaluate the 250 mg/L Bay-Delta WQCP objective
for chloride at Contra Costa Pumping Plant #1, where, daily average objectives apply. For
Alternative 1A, the modeled frequency of objective exceedance would decrease from 5% of modeled
days under the No Action Alternative to 3% of modeled days under Alternative 1A (Appendix 8G,
Table Cl-63).

29 Similar to Existing Conditions, a comparative assessment of modeling approaches was utilized to 30 evaluate the 250 mg/L Bay-Delta WQCP objectives in terms of both frequency of exceedance and use 31 of assimilative capacity on a monthly average basis. When utilizing the mass balance approach to 32 model monthly average chloride concentrations for the 16-year period, the exceedance frequency of 33 the 250 mg/L objective is predicted relative to the No Action Alternative would increase slightly by 34 1% at the Antioch location (i.e., from 73% to 74%),by 7% at the Contra Costa Canal at Pumping 35 Plant #1 (i.e., from 14% to 21%), and by 1% at Mallard Island (i.e., from 86% to 87%) (Appendix 8G, 36 *Chloride*, Table Cl-9). The available assimilative capacity for the 16-year period modeled would be 37 reduced at the Antioch location during the months of February and March by approximately 28% 38 and 44%, respectively, compared to the No Action Alternative (Appendix 8G, Table Cl-11). The 39 available assimilative capacity would be reduced at the Contra Costa Canal at Pumping Plant #1 in 40 September through April compared to the No Action Alternative (i.e., reduction ranging from 18% in 41 January up to 100%, or eliminated, in October), reflecting substantial degradation during the 42 months October through December when average concentrations would be near, or exceed, the 43 objective.

1 In comparison, when utilizing the chloride-EC relationship to model monthly average chloride 2 concentrations for the 16-year period, trends in frequency of exceedance and use of assimilative 3 capacity would be similar to those discussed when utilizing the mass balance modeling approach 4 (Appendix 8G, Table Cl-10 and Table Cl-12). But like the assessment relative to Existing Conditions, 5 the predicted magnitude change at western Delta locations are substantially different. For example, 6 both modeling approaches indicated that the frequency of exceeding the 250 mg/L objective at 7 Contra Costa Pumping Plant #1 on a monthly average basis would increase slightly or remain 8 unchanged relative to the No Action Alternative. Modeling using the mass balance approach 9 predicted that 100% of assimilative capacity would be utilized in October, but modeling using the 10 chloride-EC relationship approach predicted that only 35% would be utilized under the No Action 11 Alternative. As discussed in Section 8.3.1.3, *Plan Area*, in cases of such disagreement, the approach 12 that yielded the more conservative predictions was used as the basis for determining adverse 13 impacts.

14 Based on the additional predicted seasonal and annual exceedances of one of both Bay Delta WQCP

- 15 objectives for chloride, and the associated long-term water quality degradation, the potential exists
- for adverse effects on the municipal and industrial beneficial uses in the western Delta, particularly
   at the Antioch intake, through reduced opportunity for diversion of water with acceptable chloride
- 18 levels.
- 19 303(d) Listed Water Bodies–Relative to No Action Alternative
- With respect to the 303(d) listing for chloride for Tom Paine Slough, relative to the No Action
  Alternative, monthly average chloride concentrations at Old River at Tracy Road for the 16-year
  period modeled, which represents the nearest DSM2-modeled location to Tom Paine Slough in the
  south Delta, would not be further degraded under Alternative 1A (Appendix 8G, Figure Cl-2).

24 Modeling results indicate that concentrations at source water channel locations for the Suisun 25 Marsh would increase in some months during October through May compared to the No Action 26 Alternative (Appendix 8G, Figures Cl-1, Cl-3, and Cl-4). Sensitivity analyses suggested that operation 27 of the Salinity Control Gates and restoration area siting and design considerations could reduce 28 these increases. However, the chloride concentration increases at certain locations could be 29 substantial, depending on siting and design of restoration areas. Thus, these increased chloride 30 levels in Suisun Marsh are considered to contribute to additional, measureable long-term 31 degradation in Suisun Marsh that potentially would adversely affect the necessary actions to reduce 32 chloride loading for any TMDL that is developed.

#### 33 SWP/CVP Export Service Areas

34 Under Alternative 1A, long-term average chloride concentrations based on the mass balance 35 analysis of modeling results for the 16-year period modeled at the Banks and Jones pumping plants 36 would decrease by as much as 32% relative to Existing Conditions and 20% compared to No Action 37 Alternative (Appendix 8G, *Chloride*, Table Cl-7). The modeled frequency of exceedances of applicable 38 water quality objectives/criteria would decrease relative to Existing Conditions and No Action 39 Alternative, for both the 16-year period and the drought period modeled (Appendix 8G, Chloride, 40 Table Cl-9). Consequently, water exported to the SWP/CVP service area would generally be of 41 similar or better quality with regard to chloride relative to Existing Conditions and the No Action 42 Alternative conditions.

- 1 Results of the modeling approach which used relationships between EC and chloride (see Section
- 2 8.3.1.3, *Plan Area*) were consistent with the discussion above, and assessment of chloride using
- 3 these data results in the same conclusions as are presented above for the mass-balance approach
- 4 (Appendix 8G, Table Cl-8 and Table Cl-10).
- 5 Commensurate with the decrease in chloride concentrations exported to the San Joaquin Valley for
- 6 agricultural irrigation, an improvement in lower San Joaquin River chloride would also be
- 7 anticipated to occur because chloride loading from agricultural drainage would be reduced. While
- 8 difficult to predict, the relative decrease in overall loading of chloride to the SWP/CVP Export
   9 Service Areas would likely alleviate or lessen any expected increase in chloride at Vernalis related to
- 9 Service Areas would likely alleviate or lessen any expected increase in chloride at Vernalis related to
   10 decreased annual average San Joaquin River flows (see discussion of Upstream of the Delta).
- 11 Maintenance of SWP and CVP facilities would not be expected to create new sources of chloride or
- 12 contribute a substantial change in existing sources of chloride in the affected environment.
- Maintenance activities would not be expected to cause any substantial change in chloride such that
   any long-term water quality degradation would occur, thus, beneficial uses would not be adversely
   affected.
- 16 **NEPA Effects:** In summary, relative to the No Action Alternative, Alternative 1A would result in 17 increased water quality degradation and frequency of exceedance of the 150 mg/L objective at 18 Contra Costa Pumping Plant #1 and Antioch, the 250 mg/L municipal and industrial objective at 19 interior and western Delta locations on a monthly average chloride basis, and could contribute 20 measureable water quality degradation relative to the 303(d) impairment in Suisun Marsh. The 21 predicted chloride increases constitute an adverse effect on water quality (see Mitigation Measure 22 WO-7 below; implementation of this measure along with a separate, other commitment relating to 23 the potential increased chloride treatment costs would reduce these effects). Additionally, the 24 predicted changes relative to the No Action Alternative indicate that implementation of CM1 and 25 CM4 under Alternative 1A would contribute substantially to the adverse water quality effects (i.e., 26 impacts are not wholly attributable to the effects of climate change/sea level rise).
- *CEQA Conclusion*: Key findings discussed in the effects assessment provided above are summarized
   here, and are then compared to the CEQA thresholds of significance (defined in Section 8.3.2,
   *Determination of Effects*) for the purpose of making the CEQA impact determination for this
   constituent. For additional details on the effects assessment findings that support this CEQA impact
   determination, see the effects assessment discussion that immediately precedes this conclusion.
- Chloride is not a constituent of concern in the Sacramento River watershed upstream of the Delta, thus river flow rate and reservoir storage reductions that would occur under the Alternative 1A, relative to Existing Conditions, would not be expected to result in a substantial adverse change in chloride levels. Additionally, relative to Existing Conditions, the Alternative 1A would not result in reductions in river flow rates (i.e., less dilution) or increased chloride loading such that there would be any substantial increase in chloride concentrations upstream of the Delta in the San Joaquin River watershed.
- 39 Relative to Existing Conditions, Alternative 1A would result in substantially increased chloride
- 40 concentrations in the Delta such that frequency of exceedances of the 150 mg/L Bay-Delta WQCP
- 41 objective would approximately double. Moreover, the frequency of exceedance of the 250 mg/L Bay-
- 42 Delta WQCP objective would increase at Antioch (by 8%) and at Mallard Slough (by 2%) which
- 43 could result in significant impacts on the municipal and industrial water supply beneficial use at
- 44 these locations (see Mitigation Measure WQ-7 below; implementation of this measure along with a
- 1 separate, other commitment relating to the potential increased chloride treatment costs would
- 2 reduce these effects). Additionally, further long-term degradation would occur at Antioch, Mallard
- 3 Slough, and Contra Costa Canal at Pumping Plant #1 locations when chloride concentrations would
- 4 be near, or exceed, the objectives, thus increasing the risk of exceeding objectives. Relative to the
- 5 Existing Conditions, the modeled increased chloride concentrations and degradation in the western
- Delta could further contribute, at measurable levels to the existing 303(d) listed impairment due to
   chloride in Suisun Marsh for the protection of fish and wildlife. However, based on sensitivity
- analyses conducted to date (see Appendix 8H, *Electrical Conductivity*, Attachment 1), it is expected
- 9 that implementation of Mitigation Measure WQ-7d would reduce impacts on chloride in Suisun
- 10 Marsh to a less-than-significant level.
- Chloride concentrations would be reduced in water exported from the Delta to the CVP/SWP Export
   Service Areas, thus reflecting a potential improvement to chloride loading in the lower San Joaquin
   River.
- Chloride is not a bioaccumulative constituent, thus any increased concentrations under Alternative
  1A would not result in substantial chloride bioaccumulation impacts on aquatic life or humans.
  Alternative 1A maintenance would not result in any substantial changes in chloride concentration
  upstream of the Delta or in the SWP/CVP Export Service Areas. However, based on these findings,
  this impact would be significant due to increased chloride concentrations and degradation at
- western Delta locations and its impacts on municipal and industrial water supply and fish andwildlife beneficial uses.
- 21 Implementation of Mitigation Measure WQ-7 along with a separate, other commitment relating to 22 the potential increased costs associated with chloride-related changes would reduce these effects. 23 Although it is not known whether implementation of WQ-7 will be able to feasibly reduce water 24 quality degradation in the western Delta, implementation of Mitigation Measure WO-7 is 25 recommended to attempt to reduce the effect that increased chloride concentrations may have on 26 Delta beneficial uses. However, because the effectiveness of this mitigation measure to result in 27 feasible measures for reducing these water quality effects is uncertain, this impact is considered to 28 remain significant and unavoidable. As mentioned above, it is expected that implementation of 29 Mitigation Measure WQ-7d would reduce impacts on chloride in Suisun Marsh to a less-than-30 significant level.
- 31 In addition to and to supplement Mitigation Measure WQ-7, the project proponents have 32 incorporated into the BDCP, as set forth in EIR/EIS Appendix 3B, Environmental Commitments, a 33 separate, other commitment to address the potential increased water treatment costs that could 34 result from chloride concentration effects on municipal, industrial and agricultural water purveyor 35 operations. Potential options for making use of this financial commitment include funding or 36 providing other assistance towards acquiring alternative water supplies or towards modifying 37 existing operations when chloride concentrations at a particular location reduce opportunities to 38 operate existing water supply diversion facilities. Please refer to Appendix 3B, Environmental 39 *Commitments*, for the full list of potential actions that could be taken pursuant to this commitment in 40 order to reduce the water quality treatment costs associated with water quality effects relating to
- 41 chloride, electrical conductivity, and bromide.

### Mitigation Measure WQ-7: Conduct Additional Evaluation and Modeling of Increased Chloride Levels and Develop and Implement Phased Mitigation Actions

3It is currently unknown whether the effects of increased chloride levels, and potential adverse4effects on municipal and industrial water supply and fish and wildlife beneficial uses associated5with CM1 operations (and hydrodynamic effects of tidal restoration under CM4), can be6mitigated through modifications to initial operations and/or site-specific design of tidal7restoration areas under CM4. Therefore, the proposed mitigation measures require a series of8actions to identify and evaluate potentially feasible actions, to achieve reduced chloride levels in9order to reduce or avoid impacts to beneficial uses.

- 10 Regarding exceedance of Bay Delta WOCP water quality objectives for chloride, staff from DWR 11 and Reclamation shall continue to monitor Delta water quality conditions and adjust operations 12 of the SWP and CVP in real time as necessary to meet water quality objectives. These decisions 13 take into account real-time conditions and are able to account for many factors that the best 14 available models cannot simulate. DWR and Reclamation have a good history of compliance with 15 water quality objectives (see Sections 8.1.3.4 and 8.1.3.7 for more detail). Considering these 16 real-time actions, the good history of compliance with objectives, and the uncertainty inherent 17 in the modeling approach (as discussed in Sections 8.3.1.1, Models Used and Their Linkages, and 18 8.3.1.3, Plan Area), it is likely that objective exceedance, should any be predicted to occur, could 19 be avoided through real-time operation of the SWP and CVP.
- Nevertheless, water quality degradation could occur that may not be addressed through realtime operations. The development and implementation of any mitigation actions shall be
  focused on those incremental effects attributable to implementation of Alternative 1A
  operations only. Development of mitigation actions for the incremental chloride effects
  attributable to climate change/sea level rise are not required because these changed conditions
  would occur with or without implementation of Alternative 1A.

# Mitigation Measure WQ-7a: Conduct Additional Evaluation of Operational Ability to Reduce or Eliminate Water Quality Degradation in Western Delta Incorporating Site Specific Restoration Areas and Updated Climate Change/Sea Level Rise Projections, if Available

30 The project proponents will conduct additional evaluations and develop additional modeling (as 31 necessary) to define the extent to which modified operations of the SWP and CVP could reduce 32 or eliminate water quality degradation relative to the 250 mg/L Bay-Delta WQCP objective for 33 chloride currently modeled to occur under Alternative 1A. The additional evaluations will be 34 conducted to consider specifically the changes in Delta hydrodynamic conditions associated 35 with tidal habitat restoration under CM4 once the specific restoration locations and timing of 36 their construction are identified and designed. The evaluations will also consider up-to-date 37 estimates of climate change and sea level rise, if and when such information is available. These 38 evaluations will be conducted concurrently with Mitigation Measure WQ-7b. Together, findings 39 from WQ-7a and WQ-7b will indicate whether sufficient flexibility to prevent or offset chloride 40 increases is feasible under Alternative 1A.

### Mitigation Measure WQ-7b: Site and Design Restoration Sites to Reduce or Eliminate Water Quality Degradation in the Western Delta

The project proponents shall consider effects of site-specific restoration areas proposed under CM4 on chloride concentrations in the western Delta. Design and siting of restoration areas shall attempt to reduce water quality degradation with respect to the 250 mg/L chloride objective in the western Delta to the extent possible without compromising proposed benefits of the restoration areas. These evaluations will be conducted concurrently with Mitigation Measure WQ-7a. Together, findings from WQ-7a and WQ-7b will indicate whether sufficient flexibility to prevent or offset chloride increases is feasible under Alternative 1A.

## 10Mitigation Measure WQ-7c: Consult with Delta Water Purveyors to Identify Means to11Avoid, Minimize, or Offset for Reduced Seasonal Availability of Water That Meets12Applicable Water Quality Objectives

13 To determine the feasibility of reducing the effects of CM1/CM4 operations on increased 14 chloride concentrations as shown in modeling estimates to occur to municipal and industrial 15 water purveyors at the Antioch, Mallard Slough, and Contra Costa Canal at Pumping Plant #1 16 locations, the project proponents will consult with the purveyors to identify any feasible 17 operational means to either avoid, minimize, or offset for reduced seasonal availability of water 18 that either meets applicable water quality objectives or that results in levels of degradation that 19 do not substantially increase the risk of adversely affecting the municipal and industrial 20 beneficial use. Any such action will be developed following, and in conjunction with, the 21 completion of the evaluation and development of any potentially feasible actions described in 22 Mitigation Measure WQ-7a and WQ-7b.

## Mitigation Measure WQ-7d: Site and Design Restoration Sites and consult with CDFW/USFWS, and Suisun Marsh Stakeholders to Identify Potential Actions to Avoid or Reduce Chloride Concentration Increases in the Marsh

26 The project proponents shall consider effects of site-specific restoration areas proposed under 27 CM4 on chloride concentrations in Suisun Marsh. Design and siting of restoration areas shall 28 attempt to reduce potential effects to the extent possible without compromising proposed 29 benefits of the restoration areas. The project proponents will also consult with CDFW/USFWS, 30 and Suisun Marsh stakeholders, to identify potential actions to avoid or minimize the chloride 31 increases in the marsh, with the goal of maintaining chloride at levels that would not further 32 impair fish and wildlife beneficial uses in Suisun Marsh. Potential actions may include 33 modifications of the existing Suisun Marsh Salinity Control Gates for effective salinity control 34 and evaluation of the efficacy of additional physical salinity control facilities or operations for 35 the marsh to reduce the effects of increased chloride levels. These actions are identical to the 36 actions discussed in Mitigation Measure WQ-11b regarding levels of electrical conductivity in 37 Suisun Marsh.

### 38Mitigation Measure WQ-7e: Implement Terms of the Contra Costa Water District39Settlement Agreement

- 40DWR and Contra Costa Water District (CCWD) entered into a settlement agreement41(Agreement) for reducing potential impacts to water supply in the Delta related to construction42and operation of the BDCP/California WaterFix. This mitigation measure includes conveyance of
- 43 water to CCWD that meets specified water quality requirements, in quantities and on a schedule

- defined in the Agreement. The Agreement ensures that the quality of the water CCWD delivers
   to its customers is not impacted as a result of the BDCP/California WaterFix. The Agreement
   does not increase the total amount of water that CCWD would otherwise be entitled to divert.
- 4 DWR would convey mitigation water to CCWD in one of two ways: 1) the primary method of 5 conveying the water would be through the existing Freeport Regional Water Authority Intake 6 (Freeport Intake) and the existing interconnection between EBMUD's Mokelumne Aqueduct and 7 CCWD's Los Vaqueros Pipeline; and 2) the secondary method of conveying the water would be 8 through the BDCP/California WaterFix's northern intakes and new Interconnection Facilities 9 between the water conveyance facilities and existing CCWD facilities. Two different options for 10 the new Interconnection Facilities are being considered: one on Victoria Island between the 11 water conveyance facilities and the existing CCWD Middle River pipeline; and one at Clifton 12 Court Forebay between the Clifton Court Forebay and the CCWD Los Vaqueros pipeline. No new 13 facilities are required for the EBMUD/Freeport Intake conveyance method. DWR would be 14 responsible for design and construction of the Victoria Island or Clifton Court Forebay facilities.
- 15The Agreement requires an initial conveyance to CCWD of 30 TAF of water. For each year after16the initial conveyance, a specified amount of water based on the prior year's operations would17be conveyed in arrears. Under the Agreement, CCWD would take the same quantity of water that18it would take absent the agreement, but the location and timing of diversions would change.19Annual average diversions of mitigation water would be on the order of 30 TAF, and the rate of20diversion of the mitigation water would be 150 cfs, with a maximum rate of diversion of 250 cfs21upon mutual agreement between DWR and CCWD.
- Additional description of the Agreement actions and analysis of the potential effects of this
  mitigation measures are provided in Appendix 31B. Terms of the Agreement are presented in
  Attachment 1 to Appendix 31B.

### Impact WQ-8: Effects on Chloride Concentrations Resulting from Implementation of CM2 CM21

27 **NEPA Effects:** The implementation of the other conservation measures (i.e., CM2–CM21), of which 28 most do not involve land disturbance, present no new direct sources of chloride to the affected 29 environment, including areas Upstream of the Delta, within the Plan Area, and the SWP/ CVP Export 30 Service Area, nor would they affect channel flows or Delta hydrodynamic conditions. As noted 31 above, the potential effects of implementation of tidal habitat restoration (i.e., CM4) on Delta 32 hydrodynamic conditions is addressed above in the discussion of Impact WQ-8. The potential 33 channel flow effects of CM2 for actions in the Yolo Bypass also were accounted for in the CALSIM II 34 and DSM2 modeling, and thus were addressed in the discussion for Impact WQ-8. CM3 and CM11 35 provide the mechanism, guidance, and planning for the land acquisition and thus would not, 36 themselves, affect chloride levels in the Delta, CM12–CM21 involve actions that target reduction in 37 other stressors at the species level involving actions such as methylmercury reduction management 38 (CM12), improving DO in the Stockton Deep Water Ship Channel (CM14), and urban stormwater 39 treatment (CM19). None of CM12–CM21 would contribute to substantially increasing chloride levels 40 in the Delta. Consequently, as they pertain to chloride, implementation of CM2–CM21 would not be 41 expected to adversely affect any of the beneficial uses of the affected environment. Moreover, some 42 habitat restoration conservation measures (CM4-CM10) would occur on lands within the Delta 43 currently used for irrigated agriculture, thus replacing agricultural land uses with restored tidal 44 wetlands, floodplain, and related channel margin and off-channel habitats. The potential reduction

- 1 in irrigated lands within the Delta may result in reduced discharges of agricultural field drainage
- 2 with elevated chloride concentrations, which would be considered an improvement compared to
- 3 Existing Conditions.

*CEQA Conclusion:* Implementation of the CM2-CM21 for Alternative 1A would not present new or
 substantially changed sources of chloride to the affected environment upstream of the Delta, within
 Delta, or in the SWP/CVP service area. Replacement of irrigated agricultural land uses in the Delta
 with habitat restoration conservation measures may result in some reduction in discharge of
 agricultural field drainage with elevated chloride concentrations, thus resulting in improved water
 quality conditions. Based on these findings, this impact is considered to be less than significant. No
 mitigation is required.

Impact WQ-9: Effects on Dissolved Oxygen Resulting from Facilities Operations and
 Maintenance (CM1)

### 13 Upstream of the Delta

14 For the same reasons stated for the No Action Alternative, Alternative 1A would not result in

15 substantial decreases in DO levels in the rivers and reservoirs upstream of the Delta relative to

- 16 Existing Conditions and the No Action Alternative. Any minor decreases in DO levels that could
- 17 occur under Alternative 1A would not be of sufficient frequency, magnitude, and geographic extent
- 18 to result in adverse effects on beneficial uses within the Upstream of the Delta Region, or
- 19 substantially degrade the quality of these water bodies, with regard to DO.

### 20 **Delta**

For the same reasons stated for the No Action Alternative, Alternative 1A would not result in
substantial decreases in DO levels in the Delta relative to Existing Conditions and the No Action
Alternative. Any minor decreases in DO levels that could occur under Alternative 1A would not be of
sufficient frequency, magnitude, and geographic extent to result in adverse effects on beneficial uses
in the Plan Area, or substantially degrade the quality of these water bodies, with regard to DO.

### 26 SWP/CVP Export Service Areas

27 The water delivered to the SWP/CVP Export Service Areas would differ from that under Existing 28 Conditions as it would consist of water directly withdrawn from the Delta at the current export 29 pumps and water diverted from the Sacramento River at Hood. DO levels in the vicinity of the south 30 Delta export pumps may be reduced occasionally, but would not be anticipated to be substantially 31 lower at this location on a long-term basis, relative to Existing Conditions. The DO levels in water 32 entering the canals from the new facilities that diverted the water from the Sacramento River at 33 Hood would be expected to be equal to or higher than DO levels at the south Delta export pumps, 34 and would be expected to have similar or lower levels of oxygen demanding substances. Hence, the 35 typical DO level of water entering the SWP/CVP Export Service Areas waters would not be expected 36 to be substantially lower than that under Existing Conditions. DO dynamics within the exposed 37 canals and the downstream reservoirs would remain similar to that under Existing Conditions. 38 Consequently, effects on DO levels in the SWP/CVP Export Service Areas would not be adverse 39 under Alternative 1A relative to Existing Conditions.

1 **NEPA Effects:** For the same reasons given above, substantial adverse effects on DO levels in the

- 2 SWP/CVP Export Service Areas are not expected to occur under Alternative 1A relative to the No
- 3 Action Alternative. The effects on DO from implementing CM1 would not be adverse.

*CEQA Conclusion:* Effects of CM1 on DO under Alternative 1A would be similar to those discussed
 for the No Action Alternative, and are summarized here, then compared to the CEQA thresholds of
 significance (defined in Section 8.3.2, *Determination of Effects*) for the purpose of making the CEQA
 impact determination for this constituent. For additional details on the effects assessment findings
 that support this CEQA impact determination, see the effects assessment discussion under the No
 Action Alternative.

- 10 Reservoir storage reductions that would occur under Alternative 1A, relative to Existing Conditions. 11 would not be expected to result in a substantial adverse change in DO levels in the reservoirs, 12 because oxygen sources (surface water aeration, aerated inflows, vertical mixing) would remain. 13 Similarly, river flow rate reductions that would occur would not be expected to result in a 14 substantial adverse change in DO levels in the rivers upstream of the Delta, given that mean monthly 15 flows would remain within the ranges historically seen under Existing Conditions and the affected 16 river are large and turbulent. Any reduced DO saturation level that may be caused by increased 17 water temperature would not be expected to cause DO levels to be outside of the range seen 18 historically. Finally, amounts of oxygen demanding substances and salinity would not be expected to 19 change sufficiently to affect DO levels.
- It is expected there would be no substantial change in Delta DO levels in response to a shift in the
  Delta source water percentages under this alternative or substantial degradation of these water
  bodies, with regard to DO. DO levels would be affected by nutrient loading, which the state has
  begun to aggressively regulate the discharges of, and this loading would not be expected to lower DO
  levels relative to Existing Conditions based on historical DO levels. Further, the anticipated changes
  in salinity would have relatively minor effects on DO levels, and tidal exchange, which contribute to
  the reaeration of Delta waters would not be expected to change substantially.
- There is not expected to be substantial, if even measurable, changes in DO levels in the SWP/CVP
  Export Service Areas waters under Alternative 1A, relative to Existing Conditions, because the
- biochemical oxygen demand of the exported water would not be expected to substantially differ
- from that under Existing Conditions (due to ever increasing water quality regulations), canal
   turbulence and exposure of the water to the atmosphere and the algal communities that exist within
   the canals would establish an equilibrium for DO levels within the canals. The same would occur in
- downstream reservoirs.
- Therefore, this alternative is not expected to cause additional exceedance of applicable water quality objectives by frequency, magnitude, and geographic extent that would result in significant impacts on any beneficial uses within affected water bodies. Because no substantial changes in DO levels are expected, long-term water quality degradation would not be expected to occur, and, thus, beneficial uses would not be adversely affected. Various Delta waterways are 303(d)-listed for low DO, but because no substantial decreases in DO levels would be expected, greater degradation and DO-
- 40 related impairment of these areas would not be expected. This impact would be less than significant.
- 41 No mitigation is required.

#### 1 Impact WQ-10: Effects on Dissolved Oxygen Resulting from Implementation of CM2-CM21

2 **NEPA Effects:** CM2–CM21 would not be expected to contribute to adverse DO levels in the Delta. The 3 increased habitat provided by CM2–CM11 could contribute to an increased biochemical or sediment 4 demand, through contribution of organic carbon and the action of plants decaying. However, similar 5 habitat exists currently in the Delta and is not identified as contributing to adverse DO conditions. 6 Although additional DOC loading to the Delta may occur (see impact WQ-18), only a fraction of the 7 DOC is available to microorganisms that would consume oxygen as part of the decay and 8 mineralization process. Since decreases in dissolved organic carbon are not typically observed in 9 Delta waterways due to these processes, any increase in DOC is unlikely to contribute to adverse DO 10 levels in the Delta. CM13 proposes to use a variety of methods to control invasive aquatic plants, of 11 which herbicide spraying is one option. The area of treatment that would be funded by the conservation measure would be 1,700–3,300 acres (see Section 3.6.3.2 of Chapter 3, Description of 12 13 Alternatives), a limited area relative to the entire area of the Delta surface waters. Further, as 14 described in Section 3.6.3.2 of Chapter 3, avoidance and minimization measures would be adopted 15 and would likely be similar to those conditions identified in the existing California Department of 16 Boating and Waterways (CDBW) program (including the associated biological opinion and EIR), 17 which restrict where and when herbicide treatment may occur, establish allowable chemical 18 concentrations in treated areas and adjacent water, and require extensive water quality monitoring. 19 Thus, based on the size of the area to be treated and the measures to be used, this conservation is 20 not considered to have an adverse effect on DO in the Delta that would adversely affect beneficial 21 uses. CM14, an oxygen aeration facility in the Stockton Deep Water Ship Channel to meet TMDL 22 objectives established by the Central Valley Water Board, would maintain DO levels above those that 23 impair fish species when covered species are present. CM19, which would fund projects to 24 contribute to reducing pollutant discharges in stormwater, would be expected to reduce biochemical 25 oxygen demand load and, thus, would not adversely affect DO levels. The remaining conservation 26 measures would not be expected to affect DO levels because they are actions that do not affect the 27 presence of oxygen-demanding substances. The effects on DO from implementing CM2–CM21 would 28 not be adverse.

29 CEQA Conclusion: It is expected that DO levels in the Upstream of the Delta Region, in the Plan Area, 30 or in the SWP/CVP Export Service Areas following implementation of CM2–CM21 under Alternative 31 1A would not be substantially different from existing DO conditions. Therefore, this alternative is 32 not expected to cause additional exceedance of applicable water quality objectives by frequency, 33 magnitude, and geographic extent that would result in significant impacts on any beneficial uses 34 within affected water bodies. Because no substantial changes in DO levels would be expected, long-35 term water quality degradation would not be expected, and, thus, beneficial uses would not be 36 adversely affected. Various Delta waterways are 303(d)-listed for low DO, but because no 37 substantial decreases in DO levels would be expected, greater degradation and impairment of these 38 areas would not be expected. Implementation of CM14 would have a net beneficial effect on DO 39 conditions in the Stockton Deep Water Ship Channel. This impact would be less than significant. No 40 mitigation is required.

### Impact WQ-11: Effects on Electrical Conductivity Concentrations Resulting from Facilities Operations and Maintenance (CM1)

#### 3 Upstream of the Delta

For the same reasons stated for the No Action Alternative, EC levels (highs, lows, typical conditions)
in the Sacramento River and its tributaries, the eastside tributaries, their associated reservoirs, and
the San Joaquin River upstream of the Delta under Alternative 1A are not expected to be outside the
ranges occurring under Existing Conditions or would occur under the No Action Alternative. Any

- 8 minor changes in EC levels that may occur under Alternative 1A in water bodies upstream of the
- 9 Delta would not be of sufficient magnitude, frequency and geographic extent that would cause
- 10 adverse effects on beneficial uses or substantially degrade water quality with regard to EC.

#### 11 **Delta**

- 12 Modeling scenarios included assumptions regarding how certain habitat restoration activities (CM2
- 13 and CM4) would affect Delta hydrodynamics, To the extent that restoration actions alter
- 14 hydrodynamics within the Delta region, which affects mixing of source waters, these effects are
- 15 included in this assessment of operations-related water quality changes (i.e., CM1). Other effects of
- 16 CM2–CM21 not attributable to hydrodynamics, for example, additional loading of a constituent to
- the Delta, are discussed within the impact header for CM2-CM21. See Section 8.3.1.3, *Plan Area*, formore information.
- Relative to Existing Conditions, modeling indicates that Alternative 1A would result in an increase in
  the number of days when Bay-Delta WQCP compliance locations would exceed EC objectives or be
  out of compliance with the EC objectives at the Sacramento River at Emmaton and San Joaquin River
  at Jersey Point (fish and wildlife objective) in the western Delta, the San Joaquin River at San
  Andreas Landing in the interior Delta, and Brandt Bridge in the southern Delta (Appendix 8H,
- 24 *Electrical Conductivity*, Table EC-1).
- The percentage of days the Emmaton EC objective would be exceeded for the entire period modeled
  (1976–1991) would increase from 6% under Existing Conditions to 31% under Alternative 1A.
  Further, the percentage of days out of compliance at Emmaton would increase from 11% under
  Existing Conditions to 45% under Alternative 1A.
- 29 The percentage of days the San Andreas Landing EC objective would be exceeded would increase 30 from 1% under Existing Conditions to 3% under Alternative 1A. Further, the percentage of days out of compliance with the EC objective would increase from 1% under Existing Conditions to 6% under 31 32 Alternative 1A. Sensitivity analyses were performed for Alternative 4 Scenario H3, and indicated 33 that many similar exceedances were modeling artifacts, and the small number of remaining 34 exceedances were small in magnitude, lasted only a few days, and could be addressed with real time 35 operations of the SWP and CVP (see Section 8.3.1.1, Models Used and Their Linkages, for a 36 description of real time operations of the SWP and CVP). Due to similarities in the nature of the 37 exceedances between alternatives, the findings from these analyses can be extended to this 38 alternative as well.
- 39 At Jersey Point, relative to the fish and wildlife objective, the percentage of days of EC objective
- 40 exceedance and days out of compliance would increase from 0% under Existing Conditions to 3%
- 41 under Alternative 1A, which represents a very small increase for this objective. Further discussion of
- 42 EC increases relative to this objective can be found in Appendix 8H Attachment 2.

1 At Brandt Bridge, the increase in days of EC objective exceedance and days out of compliance would 2 be <1%. Average EC levels at the western and southern Delta compliance locations, except at 3 Emmaton in the western Delta, would decrease from 1-27% for the entire period modeled and 2-4 28% during the drought period modeled (1987–1991) (Appendix 8H, Table EC-12). At Emmaton, 5 average EC would increase 16% for both the entire period modeled and the drought period 6 modeled. Also, at the two interior Delta compliance locations, there would be increases in average 7 EC: the S. Fork Mokelumne River at Terminous average EC would increase 4% for the entire period 8 modeled and 3% during the drought period modeled; and San Joaquin River at San Andreas Landing 9 average EC would increase 12% for the entire and drought periods modeled. On average, EC would 10 increase at Emmaton during all months except October and November. Average EC would increase 11 at San Andreas Landing during all months except November. Average EC in the S. Fork Mokelumne 12 River at Terminous would increase during all months. Average EC at lersey Point during the months 13 of April–May, when the fish and wildlife objective applies in all but critical water year types, would 14 increase 15% for the entire period modeled (Appendix 8H, Table EC-12; further discussion of EC 15 increases relative to this objective can be found in Appendix 8H Attachment 2). Of the Clean Water 16 Act Section 303(d) listed sections of the Delta-western, northwestern, and southern-the 17 Sacramento River at Emmaton would have a modest increase in exceedance of the Bay-Delta WQCP 18 EC objectives (25%) and the San Joaquin River at Brandt Bridge in the southern Delta would have a 19 slight increase (<1%) in the exceedance of the Bay-Delta WQCP EC objectives (Appendix 8H, Table 20 EC-1). Further, long-term average EC at Emmaton would increase by 16%, whereas the long-term 21 average EC at Brandt Bridge would decrease by 2%, relative to Existing Conditions, for the entire 22 period modeled (Appendix 8H, Table EC-12). Thus, Alternative 1A is not expected to contribute to 23 additional impairment and adversely affect beneficial uses for Section 303(d) listed southern Delta 24 waterways, relative to Existing Conditions. However, the increase in incidence of exceedance of EC 25 objectives and increases in long-term and drought period average EC at Emmaton in the western 26 Delta, relative to Existing Conditions, has the potential to contribute to additional impairment and 27 potentially adversely affect beneficial uses. The comparison to Existing Conditions reflects changes 28 in EC due to both Alternative 1A operations (including north Delta intake capacity of 15,000 cfs and 29 numerous other components of Operational Scenario A) and climate change/sea level rise.

30 Relative to the No Action Alternative, the percentage of days exceeding EC objectives and percentage 31 of days out of compliance would increase at: Sacramento River at Emmaton, San Joaquin River at 32 Jersey Point, San Andreas Landing, Brandt Bridge, and Prisoners Point; and Old River near Middle 33 River at Tracy Bridge (Appendix 8H, *Electrical Conductivity*, Table EC-1). The increase in percentage 34 of days exceeding the EC objective would be 2% or less and the increase in percentage of days out of 35 compliance would be 5% or less, with the exception of Emmaton, which would have a 17% increase 36 in percentage of days exceeding the EC objective and 20% increase in percentage of days out of 37 compliance. Regarding exceedances at Old River at Middle River and at Tracy Bridge, as noted in 38 Section 8.1.3.7, SWP and CVP operations have relatively little influence on salinity levels at these 39 locations, and the elevated salinity in south Delta channels is affected substantially by local salt 40 contributions discharged into the San Joaquin River downstream of Vernalis. Thus, the modeling has 41 limited ability to estimate salinity accurately in this region. Average EC would increase at some 42 compliance locations for the entire period modeled: Sacramento River at Emmaton (15%), San 43 Joaquin River at Jersey Point (3%), S. Fork Mokelumne River at Terminous (5%), San Joaquin River 44 at San Andreas Landing (18%), and San Joaquin River at Prisoners Point (9%) (Appendix 8H, Table 45 EC-12). For the drought period modeled, the locations with an average EC increase would be: 46 Sacramento River at Emmaton (5%), S. Fork Mokelumne River at Terminous (4%), San Joaquin 47 River at San Andreas Landing (13%), San Joaquin River at Brandt Bridge (1%), Old River at Tracy

- Bridge (1%), and San Joaquin River at Prisoners Point (4%) (Appendix 8H, Table EC-12). The
   western and southern Delta are CWA Section 303(d) listed for elevated EC and the increased
- western and southern Delta are CWA Section 303(d) listed for elevated EC and the increased
   incidence of exceedance of EC objectives and EC degradation that could occur in the western Delta
- incidence of exceedance of EC objectives and EC degradation that could occur in the western Delta
   could make beneficial use impairment measurably worse. Since there would be very little change in
- 4 could make beneficial use impairment measurably worse. Since there would be very little change in
   5 EC levels in the southern Delta and there is not expected to be an increase in frequency of
- 6 exceedances of objectives, this alternative is not expected to make beneficial use impairment
- 7 measurably worse in the southern Delta. The comparison to the No Action Alternative reflects
- 8 changes in EC due only to Alternative 1A operations (including north Delta intake capacity of 15,000
- 9 cfs and numerous other components of Operational Scenario A).
- 10 For Suisun Marsh, October–May is the period when Bay-Delta WQCP EC objectives for protection of 11 fish and wildlife apply. Average EC for the entire period modeled would increase under Alternative 12 1A, relative to Existing Conditions, during the months of February through May by 0.1–0.8 mS/cm in 13 the Sacramento River at Collinsville (Appendix 8H, Table EC-21). Long-term average EC would 14 decrease relative to Existing Conditions in Montezuma Slough at National Steel during October–May 15 (Appendix 8H, Table EC-22). The most substantial increase would occur near Beldon's Landing, with 16 long-term average EC levels increasing by 1.8-6.1 mS/cm, depending on the month, which would be 17 a doubling or tripling of long-term average EC relative to Existing Conditions (Appendix 8H, Table 18 EC-23). Sunrise Duck Club and Volanti Slough also would have long-term average EC increases 19 during all months of 1.9–4.0 mS/cm (Appendix 8H, Tables EC-24 and EC-25). Modeling of this 20 alternative assumed no operation of the Montezuma Slough Salinity Control Gates, but the project 21 description assumes continued operation of the Salinity Control Gates, consistent with assumptions 22 included in the No Action Alternative. A sensitivity analysis modeling run conducted for Alternative 23 4 Scenario H3 with the gates operational consistent with the No Action Alternative resulted in 24 substantially lower EC levels than indicated in the original Alternative 4 modeling results, but EC 25 levels were still somewhat higher than EC levels under Existing Conditions and the No Action 26 Alternative for several locations and months. Another modeling run with the gates operational and 27 restoration areas removed resulted in EC levels nearly equivalent to Existing Conditions and the No 28 Action Alternative, indicating that design and siting of restoration areas has notable bearing on EC 29 levels at different locations within Suisun Marsh (see Appendix 8H Attachment 1 for more 30 information on these sensitivity analyses). These analyses also indicate that increases are related 31 primarily to the hydrodynamic effects of CM4, not operational components of CM1. Based on the 32 sensitivity analyses, optimizing the design and siting of restoration areas may limit the magnitude of 33 long-term EC increases to be on the order of 1 mS/cm or less. Due to similarities in the nature of the 34 EC increases between alternatives, the findings from these analyses can be extended to this 35 alternative as well.
- 36 The degree to which the long-term average EC increases in Suisun Marsh would cause exceedance of 37 Bay-Delta WQCP objectives is unknown, because these objectives are expressed as a monthly 38 average of daily high tide EC, which does not have to be met if it can be demonstrated "equivalent or 39 better protection will be provided at the location" (State Water Resources Control Board 2006:14). 40 The long-term average EC increase may, or may not, contribute to adverse effects on beneficial uses, 41 depending on how and when wetlands are flooded, soil leaching cycles, how agricultural use of 42 water is managed, and future actions taken with respect to the marsh. However, the EC increases at 43 certain locations could be substantial, depending on siting and design of restoration areas, and it is 44 uncertain the degree to which current management plans for the Suisun Marsh would be able to 45 address these substantially higher EC levels and protect beneficial uses. Thus, these increased EC 46 levels in Suisun Marsh are considered to have a potentially adverse effect on marsh beneficial uses.

- 1 Long-term average EC increases in Suisun Marsh under Alternative 1A relative to the No Action
- 2 Alternative would be similar to the increases relative to Existing Conditions. Suisun Marsh is Clean
- 3 Water Act Section 303(d) listed as impaired due to elevated EC, and the potential increases in long-
- 4 term average EC concentrations could contribute to additional impairment.

#### 5 SWP/CVP Export Service Areas

- 6 At the Banks and Jones pumping plants, Alternative 1A would result in no exceedances of the Bay-
- 7 Delta WQCP's 1,000 µmhos/cm EC objective for the entire period modeled (Appendix 8H, Table EC-
- 8 10). Thus, there would be no adverse effect on the beneficial uses in the SWP/CVP Export Service
- 9 Areas using water pumped at this location under Alternative 1A.
- At the Banks pumping plant, relative to Existing Conditions, average EC levels under Alternative 1A
  would decrease 22% for the entire period modeled and 18% during the drought period modeled.
  Relative to the No Action Alternative, average EC levels would decrease by 16% for the entire period
  modeled and 13% during the drought period modeled. (Appendix 8H, Table EC-12)
- At the Jones pumping plant, relative to Existing Conditions, average EC levels under Alternative 1A
  would decrease 19% for the entire period modeled and 17% during the drought period modeled.
  Relative to the No Action Alternative, average EC levels would decrease by 15% for the entire period
  modeled and 13% during the drought period modeled. (Appendix 8H, Table EC-12)
- Based on the decreases in long-term average EC levels that would occur at the Banks and Jones
   pumping plants, Alternative 1A would not cause degradation of water quality with respect to EC in
   the SWP/CVP Export Service Areas; rather, Alternative 1A would improve long-term average EC
   conditions in the SWP/CVP Export Service Areas.
- Commensurate with the EC decrease in exported waters, an improvement in lower San Joaquin
  River average EC levels would be expected since EC in the lower San Joaquin River is, in part, related
  to irrigation water deliveries from the Delta. While the magnitude of this expected lower San
  Joaquin River improvement in EC is difficult to predict, the relative decrease in overall loading of ECelevating constituents to the Export Service Areas would likely alleviate or lessen any expected
  increase in EC at Vernalis related to decreased annual average San Joaquin River flows (see EC
  impact discussion under the No Action Alternative).
- The export area of the Delta is listed on the state's CWA Section 303(d) list as impaired due to
  elevated EC. Alternative 1A would result in lower average EC levels relative to Existing Conditions
  and the No Action Alternative and, thus, would not contribute to additional beneficial use
  impairment related to elevated EC in the SWP/CVP Export Service Areas waters.
- 33 **NEPA Effects:** In summary, the increased frequency of exceedance of EC objectives and increased 34 long-term and drought period average EC levels that would occur at western Delta compliance 35 locations under Alternative 1A, relative to the No Action Alternative, would contribute to adverse 36 effects on the agricultural beneficial uses. The increased long-term period average EC levels between 37 Jersey Point and Prisoners Point could contribute to adverse effects on fish and wildlife beneficial 38 uses (specifically, indirect adverse effects on striped bass spawning), though there is a high degree 39 of uncertainty associated with this impact. The western and southern Delta are CWA Section 303(d) 40 listed as impaired due to elevated EC, and the increase in incidence of exceedance of EC objectives 41 and increases in long-term average and drought period average EC in the western portion of the 42 Delta have the potential to contribute to additional beneficial use impairment. The increases in long-43 term average EC levels that could occur in Suisun Marsh would further degrade existing EC levels

- and could contribute to adverse effects on the fish and wildlife beneficial uses. Suisun Marsh is
   Section 303(d) listed as impaired due to elevated EC, and the potential increases in long-term
- Section 303(d) listed as impaired due to elevated EC, and the potential increases in long-term
   average EC levels could contribute to additional beneficial use impairment. The effects on EC in the
- average EC levels could contribute to additional beneficial use impairment. The effects on EC in the
   western Delta, San Joaquin River at Prisoners Point, and in Suisun Marsh constitute an adverse effect
- 5 on water quality. Mitigation Measure WQ-11 would be available to reduce these effects
- 6 (implementation of this measure along with a separate, other commitment as set forth in EIR/EIS
- 7 Appendix 3B, *Environmental Commitments*, relating to the potential EC-related changes would
- 8 reduce these effects).
- 9 *CEQA Conclusion:* Key findings discussed in the effects assessment provided above are summarized
- here, and are then compared to the CEQA thresholds of significance (defined in Section 8.3.2,
   *Determination of Effects*) for the purpose of making the CEQA impact determination for this
   constituent. For additional details on the effects assessment findings that support this CEQA impact
   determination, see the effects assessment discussion that immediately precedes this conclusion.
- 14 River flow rate and reservoir storage reductions that would occur under Alternative 1A, relative to 15 Existing Conditions, would not be expected to result in a substantial adverse change in EC levels in 16 the reservoirs and rivers upstream of the Delta, given that: changes in the quality of watershed 17 runoff and reservoir inflows would not be expected to occur in the future; the state's aggressive 18 regulation of point-source discharge effects on Delta salinity-elevating parameters and the expected 19 further regulation as salt management plans are developed; the salt-related TMDLs adopted and 20 being developed for the San Joaquin River; and the expected improvement in lower San Joaquin 21 River average EC levels commensurate with the lower EC of the irrigation water deliveries from the 22 Delta.
- Relative to Existing Conditions, Alternative 1A would not result in any substantial increases in longterm average EC levels in the SWP/CVP Export Service Areas. There would be no exceedance of the
  EC objective at the Jones and Banks pumping plants. Average EC levels for the entire period modeled
  would decrease at both plants and, thus, this alternative would not contribute to additional
  beneficial use impairment related to elevated EC in the SWP/CVP Export Service Areas waters.
  Rather, this alternative would improve long-term EC levels in the SWP/CVP Export Service Areas,
  relative to Existing Conditions.
- 30 In the Plan Area, Alternative 1A would result in an increase in the frequency with which Bay-Delta 31 WQCP EC objectives for agricultural beneficial use protection are exceeded in the Sacramento River 32 at Emmaton (25%; western Delta) for the entire period modeled (1976–1991). For the entire and 33 drought periods modeled, average EC levels would increase by 12% at San Andreas Landing and by 34 16% at Emmaton. In addition, there would be an increase in the average EC at Jersey Point of 15% 35 (for the entire period modeled) during the months of April-May, when the fish and wildlife objective applies. Because EC is not bioaccumulative, the increases in long-term average EC levels would not 36 37 directly cause bioaccumulative problems in aquatic life or humans. The interior Delta is not Clean 38 Water Act Section 303(d) listed for elevated EC, however, the western Delta is. The increases in 39 long-term and drought period average EC levels and increased frequency of exceedance of EC 40 objectives that would occur in the Sacramento River at Emmaton would potentially contribute to 41 adverse effects on the agricultural beneficial uses in the western Delta. The increased long-term 42 period average EC levels between Jersey Point and Prisoners Point could contribute to adverse 43 effects on fish and wildlife beneficial uses (specifically, indirect adverse effects on striped bass 44 spawning), though there is a high degree of uncertainty associated with this impact. This impact is 45 considered to be significant.

1 Further, relative to Existing Conditions, Alternative 1A could result in substantial increases in long-2 term average EC during the months of October through May in Suisun Marsh. The increases in long-3 term average EC levels that would occur in Suisun Marsh would further degrade existing EC levels 4 and could contribute additionally to adverse effects on the fish and wildlife beneficial uses. Because 5 EC is not bioaccumulative, the increases in long-term average EC levels would not directly cause 6 bioaccumulative problems in wildlife. Suisun Marsh is Clean Water Act Section 303(d) listed for 7 elevated EC and the increases in long-term average EC that would occur in the marsh could make 8 beneficial use impairment measurably worse. This impact is considered to be significant. However, 9 based on sensitivity analyses conducted to date (see Appendix 8H Attachment 1), it is expected that 10 implementation of Mitigation Measure WQ-11d would reduce impacts on EC in Suisun Marsh to a 11 less-than-significant level.

- 12 Implementation of Mitigation Measure WQ-11 along with a separate, other commitment relating to
- the potential increased costs associated with EC-related changes would reduce these effects.
   Although it is not known whether implementation of WQ-11 will be able to feasibly reduce water
- Although It is not known whether implementation of WQ-11 will be able to leasibly reduce wate
- quality degradation in the western Delta, implementation of Mitigation Measure WQ-11 is
   recommended to attempt to reduce the effect that increased EC may have on Delta beneficial us
- recommended to attempt to reduce the effect that increased EC may have on Delta beneficial uses.
   However, because the effectiveness of this mitigation measure to result in feasible measures for
- reducing these water quality effects is uncertain, this impact is considered to remain significant and
   unavoidable. As mentioned above, it is expected that implementation of Mitigation Measure WQ-11d
   would reduce impacts on EC in Suisun Marsh to a less-than-significant level.
- 21 In addition to and to supplement Mitigation Measure WQ-11, the project proponents have 22 incorporated into the BDCP, as set forth in EIR/EIS Appendix 3B, Environmental Commitments, 23 AMMs, and CMs, a separate, other commitment to address the potential increased water treatment 24 costs that could result from EC concentration effects on municipal, industrial and agricultural water 25 purveyor operations. Potential options for making use of this financial commitment include funding 26 or providing other assistance towards acquiring alternative water supplies or towards modifying 27 existing operations when EC concentrations at a particular location reduce opportunities to operate 28 existing water supply diversion facilities. Please refer to Appendix 3B, Environmental Commitments, 29 AMMs and CMs, for the full list of potential actions that could be taken pursuant to this commitment 30 in order to reduce the water quality treatment costs associated with water quality effects relating to 31 chloride, electrical conductivity, and bromide.

### 32Mitigation Measure WQ-11: Avoid, Minimize, or Offset, as Feasible, Reduced Water33Quality Conditions

34 In order to reduce the effects of increased EC levels, and potential adverse effects on beneficial 35 uses associated with CM1 operations (and hydrodynamic effects of tidal restoration under CM4), 36 the proposed mitigation requires a series of phased actions to identify and evaluate feasible 37 actions, followed by development and implementation of the actions, if determined to be 38 necessary. The emphasis and mitigation actions would be limited to those identified as 39 necessary to avoid, reduce, or offset adverse EC effects at Delta compliance locations and the 40 Suisun Marsh. The development and implementation of any mitigation actions shall be focused 41 on those incremental effects attributable to implementation of Alternative 1A operations only. 42 Development of mitigation actions for the incremental EC effects attributable to climate 43 change/sea level rise are not required because these changed conditions would occur with or 44 without implementation of Alternative 1A. The goal of specific actions would be to reduce/avoid 45 additional exceedances of Delta EC objectives and reduce long-term average concentration

increases to levels that would not adversely affect beneficial uses within the Delta and Suisun
 Marsh.

# 3Mitigation Measure WQ-11a: Conduct Additional Evaluation of Operational Ability to4Reduce or Eliminate Water Quality Degradation in Western Delta Incorporating Site-5Specific Restoration Areas and Updated Climate Change/Sea Level Rise Projections, if6Available

7 The project proponents will conduct additional evaluations and develop additional modeling (as 8 necessary) to define the extent to which modified operations of the SWP and CVP could reduce 9 or eliminate water quality degradation in the western Delta currently modeled to occur under 10 Alternative 1A. The additional evaluations will be conducted to consider specifically the changes in Delta hydrodynamic conditions associated with tidal habitat restoration under CM4 once the 11 12 specific restoration locations and timing of their construction are identified and designed. The 13 evaluations will also consider up-to-date estimates of climate change and sea level rise, if and 14 when such information is available. These evaluations will be conducted concurrently with 15 Mitigation Measure WQ-11b. Together, findings from WQ-11a and WQ-11b will indicate 16 whether sufficient flexibility to prevent or offset EC increases is feasible under Alternative 1A. 17 These actions are identical to the actions discussed in Mitigation Measure WQ-7a regarding 18 levels of chloride in the western Delta.

### 19Mitigation Measure WQ-11b: Site and Design Restoration Sites to Reduce or Eliminate20Water Quality Degradation in the Western Delta

21 The project proponents shall consider effects of site-specific restoration areas proposed under 22 CM4 on EC levels in the western Delta. Design and siting of restoration areas shall attempt to 23 reduce water quality degradation in the western Delta to the extent possible without 24 compromising proposed benefits of the restoration areas. These evaluations will be conducted 25 concurrently with Mitigation Measure WQ-11a. Together, findings from WQ-11a and WQ-11b 26 will indicate whether sufficient flexibility to prevent or offset EC increases is feasible under 27 Alternative 1A. These actions are identical to the actions discussed in Mitigation Measure WQ-7b 28 regarding levels of chloride in the western Delta.

# 29Mitigation Measure WQ-11c: Design Restoration Sites to Reduce Effects on Compliance30with the Fish and Wildlife EC Objective between Prisoners Point and Jersey Point,31Evaluate Striped Bass Monitoring Data, and Consult with CDFW/USFWS/NMFS to32Determine Whether Additional Actions are Warranted

33 The project proponents shall consider effects of site-specific restoration areas proposed under 34 CM4 on compliance with the fish and wildlife EC objective between Jersey Point and Prisoners 35 point on the San Joaquin River. Design of restoration areas shall attempt to reduce potential 36 effects to the extent possible without compromising proposed benefits of the restoration areas. 37 Additionally, following commencement of initial operations of CM1, the project proponents will 38 evaluate ongoing monitoring of striped bass populations, and, specifically spawning in the San 39 Joaquin River between Jersey Point and Prisoners Point, and will conduct such monitoring if it is 40 not already being conducted by CDFW at that time. The project proponents will consult with 41 CDFW, USFWS, and NMFS to determine whether adaptive changes to Head of Old River Barrier 42 operations and/or changes in North Delta vs. South Delta exports are warranted to avoid 43 adverse impacts of salinity on striped bass spawning in the San Joaquin River. Because these

actions may have adverse effects on other species, consultation is required, and the changes may
 not be warranted depending on conditions of striped bass populations and populations of other
 species at that time.

## Mitigation Measure WQ-11d: Site and Design Restoration Sites and consult with CDFW/USFWS, and Suisun Marsh Stakeholders to Identify Potential Actions to Avoid or Reduce EC Level Increases in the Marsh

7 The project proponents shall consider effects of site-specific restoration areas proposed under 8 CM4 on EC levels and compliance with the fish and wildlife EC objectives for Suisun Marsh. 9 Design and siting of restoration areas shall attempt to reduce potential effects to the extent 10 possible without compromising proposed benefits of the restoration areas. The project proponents will also consult with CDFW/USFWS, and Suisun Marsh stakeholders, to identify 11 12 potential actions to avoid or minimize the EC increases in the marsh, with the goal of 13 maintaining EC at levels that would not further impair fish and wildlife beneficial uses in Suisun 14 Marsh. Potential actions may include modifications of the existing Suisun Marsh Salinity Control 15 Gates for effective salinity control and evaluation of the efficacy of additional physical salinity 16 control facilities or operations for the marsh to reduce the effects of increased EC levels. These 17 actions are identical to the actions discussed in Mitigation Measure WQ-7c regarding levels of 18 chloride in Suisun Marsh.

### 19 Impact WQ-12: Effects on Electrical Conductivity Resulting from Implementation of CM2 20 CM21

- 21 **NEPA Effects:** The implementation of the other conservation measures (i.e., CM2–CM21) present no 22 new direct sources of EC to the affected environment, including areas upstream of the Delta, within 23 the Delta region, and in the SWP/CVP Export Service Areas. As they pertain to EC, implementation of 24 these conservation measures would not be expected to adversely affect any of the beneficial uses of 25 the affected environment. Moreover, some habitat restoration conservation measures would occur 26 on lands within the Delta currently used for irrigated agriculture. Such replacement or substitution 27 of land use activity is not expected to result in new or increased sources of EC to the Delta and, in 28 fact, could decrease EC through elimination of high EC agricultural runoff.
- CM4 would result in substantial tidal habitat restoration that would increase the magnitude of daily
   tidal water exchange at the restoration areas, and alter other hydrodynamic conditions in adjacent
   Delta channels. The DSM2 modeling included assumptions regarding possible locations of tidal
   habitat restoration areas, and how restoration would affect Delta hydrodynamic conditions, and
   thus the effects of this restoration measure on Delta EC were included in the assessment of CM1
   facilities operations and maintenance.
- Implementation of CM2-CM21 would not be expected to adversely affect EC levels in the affected
   environment and thus would not adversely affect beneficial uses or substantially degrade water
   quality with regard to EC within the affected environment. The effects on EC from implementing
   CM2-CM21 is determined to not be adverse.
- *CEQA Conclusion*: Implementation of CM2–CM21 under Alternative 1A would not present new or
   substantially changed sources of EC to the affected environment. Some conservation measures may
   replace or substitute for existing irrigated agriculture in the Delta. This replacement or substitution
   is not expected to substantially increase or present new sources of EC, and could actually decrease
   EC loads to Delta waters. Thus, implementation of CM2–CM21 would have negligible, if any, adverse

- 1 effects on EC levels throughout the affected environment and would not cause exceedance of
- 2 applicable state or federal numeric or narrative water quality objectives/criteria that would result
- 3 in adverse effects on any beneficial uses within affected water bodies. Further, implementation of
- 4 CM2–CM21 would not cause significant long-term water quality degradation such that there would
- 5 be greater risk of adverse effects on beneficial uses. Based on these findings, this impact is
- 6 considered to be less than significant. No mitigation is required.

### 7 Impact WQ-13: Effects on Mercury Concentrations Resulting from Facilities Operations and 8 Maintenance (CM1)

#### 9 Upstream of the Delta

10 Under Alternative 1A, the magnitude and timing of reservoir releases and river flows upstream of
11 the Delta in the Sacramento River watershed and eastside tributaries would be altered, relative to
12 Existing Conditions and the No Action Alternative.

13 The Sacramento River at Freeport and San Joaquin River at Vernalis (as summarized for water 14 quality average concentrations in Tables 8-48 and 8-49) were examined for flow/concentration 15 relationships for mercury and methylmercury. No significant, predictive regression relationships 16 were discovered for mercury or methylmercury, except for total mercury with flow at Freeport 17 (monthly or annual) (Appendix 8I, Figures I-10 through I-13). Such a positive relationship between 18 total mercury and flow is to be expected based on the association of mercury with suspended 19 sediment and the mobilization of sediments during storm flows. However, the changes in flow in the 20 Sacramento River under Alternative 1A relative to Existing Conditions and the No Action Alternative 21 are not of the magnitude of storm flows, in which substantial sediment-associated mercury is 22 mobilized. Therefore mercury loading should not be substantially different due to changes in flow. 23 In addition, even though it may be flow-affected, total mercury concentrations remain well below 24 criteria at upstream locations. Any negligible changes in mercury concentrations that may occur in 25 the water bodies of the affected environment located upstream of the Delta would not be of 26 frequency, magnitude, and geographic extent that would adversely affect any beneficial uses or 27 substantially degrade the quality of these water bodies as related to mercury. Both waterborne 28 methylmercury concentrations and largemouth bass fillet mercury concentrations are expected to 29 remain above guidance levels at upstream of Delta locations, but will not change substantially 30 relative to Existing Conditions or the No Action Alternative due to changes in flows under 31 Alternative 1A.

The upstream of Delta areas in the north will benefit from the implementation of the Cache Creek, Sulfur Creek, Harley Gulch, and Clear Lake Mercury TMDLs and the State Water Board's Statewide Mercury Control Program. These projects will target specific sources of mercury and methylation upstream of the Delta and could result in net improvement to Delta mercury loading in the future. The implementation of these projects could help to ensure that upstream of Delta environments will not be substantially degraded for water quality with respect to mercury or methylmercury.

#### 38 **Delta**

39 Modeling scenarios included assumptions regarding how certain habitat restoration activities (CM2

- 40 and CM4) would affect Delta hydrodynamics, To the extent that restoration actions alter
- 41 hydrodynamics within the Delta region, which affects mixing of source waters, these effects are
- 42 included in this assessment of operations-related water quality changes (i.e., CM1). Other effects of
- 43 CM2–CM21 not attributable to hydrodynamics, for example, additional loading of a constituent to

- the Delta, are discussed within the impact header for CM2-CM21. See Section 8.3.1.3, *Plan Area*, for
   more information.
- 3 The water quality impacts of waterborne concentrations of mercury and methylmercury and fish 4 tissue mercury concentrations were evaluated for 9 Delta locations. The analysis of percentage 5 change in assimilative capacity of waterborne total mercury relative to the 25 ng/L ecological risk 6 benchmark of Alternative 1A showed the greatest decrease to be 1% at Franks Tract and Old River 7 relative to Existing Conditions, and 1.1% at Franks Tract relative to the No Action Alternative 8 (Figures 8-53a and 8-54a). These changes are not expected to result in adverse effects to beneficial 9 uses. Similarly, changes in methylmercury concentration were very small. The greatest annual 10 average methylmercury concentration for drought conditions was 0.167 ng/L for the San Joaquin 11 River at Buckley Cove, which was slightly higher than Existing Conditions and the same as the No 12 Action Alternative (Appendix 8I, Mercury, Table I-6). All modeled input concentrations exceeded the 13 methylmercury TMDL guidance objective of 0.06 ng/L, therefore percentage change in assimilative 14 capacity was not evaluated for methylmercury.
- 15 Fish tissue estimates show only small or no increases in exceedance quotients based on long-term 16 annual average concentrations for mercury at the Delta locations. The greatest increase was at 17 Mokelumne River (South Fork) at Staten Island (8% relative to Existing Conditions and 10% relative 18 to the No Action Alternative) (Figures 8-55a and 8-55b; Appendix 8I, Mercury, Table I-8b). Because 19 these increases are relatively small, and it is not evident that substantive increases are expected at 20 numerous locations throughout the Delta, these changes are expected to be within the uncertainty 21 inherent in the modeling approach, and would likely not be measurable in the environment. See 22 Appendix 8I for a discussion of the uncertainty associated with the fish tissue estimates.

### 23 SWP/CVP Export Service Areas

- 24The analysis of mercury and methylmercury in the SWP/CVP Export Service Areas was based on25concentrations estimated at the Banks and Jones pumping plants. Both waterborne total and26methylmercury concentrations for Alternative 1A are projected to be lower than Existing Conditions27and the No Action Alternative at the Jones and Banks pumping plants (Appendix 8I, Figures I-2 and28I-3). Therefore, mercury and methlymercury show increased assimilative capacity at these locations29(Figures 8-53a and 8-54a).
- The largest improvements in bass tissue mercury concentrations and exceedance quotients for
  Alternative 1A, at any location within the Delta relative to Existing Conditions and the No Action
  Alternative are expected for the export pump locations (specifically, at Banks Pumping plant, 9%
  improvement relative to Existing Conditions, 11% relative to the No Action Alternative) (Figures 855a and 8-55b; Appendix 8I, *Mercury*, Tables I-8a, b).
- 35 *NEPA Effects*: Based on the above discussion, the effects of mercury and methylmercury in
   36 comparison of Alternative 1A to the No Action Alternative (as waterborne and bioaccumulated
   37 forms) are not considered to be adverse.
- 38 *CEQA Conclusion*: Key findings discussed in the effects assessment provided above are summarized
- 39 here, and are then compared to the CEQA thresholds of significance (defined in Section 8.3.2,
- 40 *Determination of Effects*) for the purpose of making the CEQA impact determination for this
- 41 constituent. For additional details on the effects assessment findings that support this CEQA impact
- 42 determination, see the effects assessment discussion that immediately precedes this conclusion.

- 1 Under Alternative 1A, greater water demands and climate change would alter the magnitude and
- 2 timing of reservoir releases and river flows upstream of the Delta in the Sacramento River
- 3 watershed and eastside tributaries, relative to Existing Conditions. Concentrations of mercury and
- 4 methylmercury upstream of the Delta will not be substantially different relative to Existing
- 5 Conditions due to the lack of important relationships between mercury/methylmercury
- 6 concentrations and flow for the major rivers.
- Methylmercury concentrations exceed criteria at all locations in the Delta and no assimilative
   capacity exists. However, monthly average waterborne concentrations of total and methylmercury,
   over the period of record, are very similar to Existing Conditions. Similarly, estimates of fish tissue
   mercury concentrations show almost no differences would occur among sites for Alternative 1A as
- 11 compared to Existing Conditions for Delta sites.
- Assessment of effects of mercury in the SWP and CVP Export Service Areas were based on effects on
   mercury concentrations and fish tissue mercury concentrations at the Banks and Jones pumping
   plants. The Banks and Jones pumping plants are expected to show increased assimilative capacity
   for waterborne mercury and decreased fish tissue concentrations of mercury for Alternative 1A as
   compared to Existing Conditions.
- 17 As such, this alternative is not expected to cause additional exceedance of applicable water quality 18 objectives/criteria by frequency, magnitude, and geographic extent that would cause adverse effects 19 on any beneficial uses of waters in the affected environment. Because mercury concentrations are 20 not expected to increase substantially, no long-term water quality degradation is expected to occur 21 and, thus, no adverse effects to beneficial uses would occur. Because any increases in mercury or 22 methylmercury concentrations are not likely to be measurable, changes in mercury concentrations 23 or fish tissue mercury concentrations would not make any existing mercury-related impairment 24 measurably worse. In comparison to Existing Conditions, Alternative 1A would not increase levels of 25 mercury by frequency, magnitude, and geographic extent such that the affected environment would 26 be expected to have measurably higher body burdens of mercury in aquatic organisms, thereby 27 substantially increasing the health risks to wildlife (including fish) or humans consuming those 28 organisms. This impact is considered to be less than significant. No mitigation is required.

### Impact WQ-14: Effects on Mercury Concentrations Resulting from Implementation of CM2 CM21

31 NEPA Effects: Some habitat restoration activities under Alternative 1A would occur on lands in the 32 Delta formerly used for irrigated agriculture. Tidal and other restoration proposed under 33 Alternative 1A have the potential to increase water residence times and increase accumulation of 34 organic sediments that are known to enhance methylmercury bioaccumulation in biota in the 35 restored habitat. Therefore, increases in mercury methylation in the habitat restoration areas is 36 possible but uncertain depending on the specific restoration design implemented at a particular 37 Delta location. Increased methylmercury due to the restoration areas would constitute an additional 38 loading of methylmercury to the Delta, independent of effects of the hydrodynamics associated with 39 the restoration areas. Models to estimate the potential for methylmercury formation in restored 40 areas are not currently available. However, DSM2 modeling for Alternative 1A operations does 41 incorporate assumptions for certain habitat restoration activities proposed under CM2 and CM4 42 (see Section 8.3.1.3, *Plan Area*) that result in changes to Delta hydrodynamics compared to the No 43 Action Alternative. These modeled restoration assumptions provide some insight into potential 44 hydrodynamic changes that could be expected related to implementing CM2 and CM4 and are

considered in the evaluation of the potential for increased mercury and methylmercury
 concentrations under Alternative 1A.

CM12 addresses the potential for methylmercury bioaccumulation associated with restoration
 activities and acknowledges the uncertainties associated with mitigating or minimizing this
 potential effect. CM12 proposes project-specific mercury management plans for restoration actions
 that will incorporate relevant approaches recommended in Phase 1 Methylmercury TMDL control
 studies. Specific approaches recommended under CM12 that are intended to minimize or mitigate
 for potential increases in methylmercury bioaccumulation at future restoration sites include:

- Characterizing mercury, methylmercury, organic carbon, iron, and sulfate concentrations to better inform restoration design,
- Sequestering methylmercury at restoration sites using low intensity chemical dosing techniques,
- Minimizing microbial methylation associated with anoxic conditions by reducing the amount of organic material at a restoration site (this approach could limit the benefit of restoration areas by limiting the amount of carbon supplied by these areas to the Delta as a whole. In some cases, this would run directly counter to the goals and objectives of the BDCP. This approach should not be implemented in such a way that it reduces the benefits to the Delta ecosystem provided by restoration areas),
- Designing restoration sites to enhance photo degeneration that converts methylmercury into a
   biologically unavailable, inorganic form of mercury,
- Remediating restoration site soils with iron to reduce methylation in sulfide rich soils, and
- Considering capping mercury laden sediments, where possible to reduce methylation potential
   at a site.
- Because of the uncertainties associated with site-specific estimates of methylmercury
   concentrations and the uncertainties in source modeling and tissue modeling, the effectiveness of
   methylmercury management proposed under CM12 to reduce methylmercury concentrations would
   need to be evaluated separately for each restoration effort, as part of design and implementation.
   Because of this uncertainty and the known potential for methylmercury creation in the Delta this
   potential effect of implementing CM2-CM21 is considered adverse.

30 **CEQA** Conclusion: There would be no substantial, long-term increase in mercury or methylmercury 31 concentrations or loads in the rivers and reservoirs upstream of the Delta or the waters exported to the CVP and SWP service areas due to implementation of CM2–CM21 relative to Existing Conditions. 32 33 However, uptake of mercury from water and/or methylation of inorganic mercury may increase to 34 an unquantified degree as part of the creation of new, marshy, shallow, or organic-rich restoration 35 areas. Methylmercury is 303(d)-listed within the affected environment, and therefore any potential 36 measurable increase in methylmercury concentrations would make existing mercury-related 37 impairment measurably worse. Because mercury is bioaccumulative, increases in waterborne 38 mercury or methylmercury that could occur in some areas could bioaccumulate to somewhat 39 greater levels in aquatic organisms and would, in turn, pose health risks to fish, wildlife, or humans. 40 Design of restoration sites under Alternative 1A would be guided by CM12 which requires 41 development of site specific mercury management plans as restoration actions are implemented. 42 The effectiveness of minimization and mitigation actions implemented according to the mercury 43 management plans is not known at this time although the potential to reduce methylmercury

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- 1 concentrations exists based on current research. Although the BDCP will implement CM12 with the
- 2 goal to reduce this potential effect the uncertainties related to site specific restoration conditions
- 3 and the potential for increases in methylmercury concentrations in the Delta result in this potential
- 4 impact being considered significant. No mitigation measures would be available until specific
- 5 restoration actions are proposed. Therefore this programmatic impact is considered significant and 6 unavoidable.

### 7 Impact WQ-15: Effects on Nitrate Concentrations Resulting from Facilities Operations and 8 Maintenance (CM1)

### 9 Upstream of the Delta

For the same reasons stated for the No Action Alternative, Alternative 1A would have negligible, if
 any, adverse effects on nitrate concentrations in the rivers and reservoirs upstream of the Delta in
 the Sacramento River watershed, relative to Existing Conditions and the No Action Alternative.

Under Alternative 1A, modeling indicates that long-term annual average flows on the San Joaquin
River would decrease by an estimated 6%, relative to Existing Conditions, and would remain
virtually the same relative to the No Action Alternative (Appendix 5A, *BDCP/California WaterFix FEIR/FEIS Modeling Technical Appendix*). Given these relatively small decreases in flows and the
weak correlation between nitrate and flows in the San Joaquin River (see Appendix 8J, *Nitrate*,
Figure 2), it is expected that nitrate concentrations in the San Joaquin River would be minimally
affected, if at all, by changes in flow rates under Alternative 1A.

Any negligible changes in nitrate-N concentrations that may occur in the water bodies of the affected
 environment located upstream of the Delta would not be of frequency, magnitude and geographic
 extent that would adversely affect any beneficial uses or substantially degrade the quality of these
 water bodies, with regards to nitrate.

### 24 Delta

Modeling scenarios included assumptions regarding how certain habitat restoration activities (CM2
and CM4) would affect Delta hydrodynamics, To the extent that restoration actions alter
hydrodynamics within the Delta region, which affects mixing of source waters, these effects are
included in this assessment of operations-related water quality changes (i.e., CM1). Other effects of
CM2–CM21 not attributable to hydrodynamics, for example, additional loading of a constituent to
the Delta, are discussed within the impact header for CM2–CM21. See Section 8.3.1.3, *Plan Area*, for
more information.

32 Results of the mixing calculations indicate that under Alternative 1A, relative to Existing Conditions, 33 and the No Action Alternative, nitrate concentrations throughout the Delta are anticipated to remain 34 low (<1.4 mg/L-N) relative to adopted objectives (Appendix 8J, Nitrate, Table 7 and 8). Although 35 changes at specific Delta locations and for specific months may be substantial on a relative basis, the 36 absolute concentration of nitrate in Delta waters would remain low (<1.4 mg/L-N) in relation to the 37 drinking water MCL of 10 mg/L-N, as well as all other thresholds identified in Table 8-50. Long-term 38 average nitrate concentrations are anticipated to remain below 1 mg/L-N at all 11 assessment 39 locations except the San Joaquin River at Buckley Cove, where long-term average concentrations 40 would be somewhat above 1 mg/L-N. Nevertheless, at this location, long-term average nitrate 41 concentration would be somewhat reduced under Alternative 1A, relative to Existing Conditions, 42 and would be nearly the same (i.e., any increase would be negligible) as that under the No Action

- 1 Alternative. No additional exceedances of the MCL are anticipated at any location (Appendix 8J,
- 2 Table 7). On a monthly average basis and on a long term annual average basis, for all modeled years
- 3 and for the drought period (1987–1991) only, use of assimilative capacity available under Existing
- Conditions, and the No Action Alternative, relative to the drinking water MCL of 10 mg/L-N, was low
   or negligible (i.e., <4%) for all locations and months (Appendix 8J, Table 9).</li>

Nitrate concentrations will likely be higher than the modeling results indicate in certain locations.
This includes in the Sacramento River between Freeport and Mallard Island and other areas in the
Delta downstream of Freeport that are influenced by Sacramento River water. These increases are
associated with ammonia and nitrate that are discharged from the SRWTP, which are not included in
the modeling.

- 11 Under Existing Conditions, most of the ammonia discharged from the SRWTP is converted to • 12 nitrate downstream of the facility's discharge at Freeport, and thus, nitrate concentrations 13 under Existing Conditions in these areas are expected to be higher than the modeling predicts, 14 the increase becoming greater with increasing distance downstream. However, the increase in 15 nitrate concentrations downstream of the SRWTP is expected to be small—the existing increase 16 appears to be from approximately 0.1 mg/L-N to approximately 0.4-0.5 mg/L-N over this reach. 17 due to approximately a 1:1 conversion of ammonia-N to nitrate-N (Central Valley Regional 18 Water Quality Control Board 2010a:32).
- Under Alternative 1A, the planned upgrades to the SRWTP, which include nitrification/partial denitrification, would substantially decrease ammonia concentrations in the discharge, but would increase nitrate concentrations in the discharge up to 10 mg/L-N, which is substantially higher than under Existing Conditions.
- Overall, under Alternative 1A, the nitrogen load from the SRWTP discharge is expected to
   decrease (by up to 50%), relative to Existing Conditions, due to nitrification/partial
   dentrification upgrades at the SRWTP facility. Thus, while concentrations of nitrate downstream
   of the facility are expected to be higher than modeling results indicate for both Existing
   Conditions and Alternative 1A, the increase is expected to be greater under Existing Conditions
   than for Alternative 1A due to the upgrades that are assumed under Alternative 1A.
- 29 The other areas in which nitrate concentrations will be higher than the modeling results indicate are 30 immediately downstream of other wastewater treatment plants that practice nitrification, but not 31 denitrification (e.g., City of Rio Vista Beach WWTF, Town of Discovery Bay WWTF, City of Stockton 32 RWCF). For all such facilities in the Delta, the Regional Water Boards have issued NPDES permits 33 that allow discharge of wastewater containing nitrate into the Delta, and under these permits, the 34 State has determined that no beneficial uses are adversely affected by the discharge, and that the 35 discharger's use of available assimilative capacity of the water body is acceptable. When dilution is 36 necessary in order for the discharge to be in compliance with the Basin Plans (which incorporate the 37 10 mg/L-N MCL by reference), not all of the assimilative capacity of the receiving water is granted to 38 the discharger. Thus, limited decreases in flows are not anticipated to result in systemic 39 exceedances of the MCLs by these POTWs. Furthermore, NPDES permits are renewed on a 5-year 40 basis, and thus, if under changes in flows, dilution was no longer sufficient to maintain nitrate below 41 the MCL in the receiving water, the NPDES permit renewal process would address such cases.
- 42 Therefore, any increases in nitrate-N concentrations that may occur at certain locations within the
- 43 Delta would not be of frequency, magnitude and geographic extent that would adversely affect any
- 44 beneficial uses or substantially degrade the water quality at these locations, with regards to nitrate.

#### 1 SWP/CVP Export Service Areas

Assessment of effects of nitrate in the SWP and CVP Export Service Areas is based on effects on
 nitrate-N at the Banks and Jones pumping plants.

Results of the mixing calculations indicate that under Alternative 1A, relative to Existing Conditions 4 5 and the No Action Alternative, nitrate concentrations at Banks and Jones pumping plants are 6 anticipated to decrease on a long-term average annual basis (Appendix 8], Nitrate, Table 7 and 8). 7 During the late summer, particularly in the drought period assessed, concentrations are expected to 8 increase, but the absolute value of these changes (i.e., in mg/L-N) is small. Additionally, given the 9 many factors that contribute to potential algal blooms in the SWP and CVP canals within the Export 10 Service Area, and the lack of studies that have shown a direct relationship between nutrient 11 concentrations in the canals and reservoirs and problematic algal blooms in these water bodies, 12 there is no basis to conclude that these small (i.e., generally <0.3 mg/L-N), seasonal increases in 13 nitrate concentrations would increase the potential for problem algal blooms in the SWP and CVP 14 Export Service Area. No additional exceedances of the MCL are anticipated (Appendix 8], Table 7). 15 On a monthly average basis and on a long term annual average basis, for all modeled years and for 16 the drought period (1987–1991) only, use of assimilative capacity available under Existing 17 Conditions and the No Action Alternative, relative to the 10 mg/L-N MCL, was negligible (<4%) for 18 both Banks and Jones pumping plants (Appendix 8J, Table 9).

- Any increases in nitrate-N concentrations that may occur in water exported via Banks and Jones
   pumping plants are not expected to result in adverse effects to beneficial uses or substantially
   degrade the quality of exported water, with regards to nitrate.
- *NEPA Effects*: In summary, based on the discussion above, the effects on nitrate from implementing
   CM1 are considered to be not adverse.
- *CEQA Conclusion:* Key findings discussed in the effects assessment provided above are summarized
   here, and are then compared to the CEQA thresholds of significance (defined in Section 8.3.2,
   *Determination of Effects*) for the purpose of making the CEQA impact determination for this
   constituent. For additional details on the effects assessment findings that support this CEQA impact
   determination, see the effects assessment discussion that immediately precedes this conclusion.
- Nitrate-N concentrations are generally low in the reservoirs and rivers of the watersheds, owing to
  substantial dilution available for point sources and the lack of substantial nonpoint sources of
  nitrate-N upstream of the SRWTP in the Sacramento River watershed, and in the watersheds of the
  eastern tributaries (Cosumnes, Mokelumne, and Calaveras Rivers). Although higher in the San
  Joaquin River watershed, nitrate-N concentrations are not well-correlated with flow rates.
  Consequently, any modified reservoir operations and subsequent changes in river flows under
- 35 Alternative 1A, relative to Existing Conditions, are expected to have negligible, if any, effects on
- 36 reservoir and river nitrate-N concentrations upstream of Freeport in the Sacramento River
- 37 watershed and upstream of the Delta in the San Joaquin River watershed.
- 38 In the Delta, results of the mixing calculations indicate that under Alternative 1A, relative to Existing
- 39 Conditions, nitrate concentrations throughout the Delta are anticipated to remain low (<1.4 mg/L-
- 40 N) relative to adopted objectives. No additional exceedances of the MCL are anticipated at any
- 41 location, and use of assimilative capacity available under Existing Conditions, relative to the
- 42 drinking water MCL of 10 mg/L-N, was low or negligible (i.e., <4%) for all locations and months.

Assessment of effects of nitrate in the SWP and CVP Export Service Areas is based on effects on
nitrate-N concentrations at the Banks and Jones pumping plants. Results of the mixing calculations
indicate that under Alternative 1A, relative to Existing Conditions, long-term average nitrate
concentrations at Banks and Jones pumping plants are anticipated to change negligibly. No
additional exceedances of the MCL are anticipated, and use of assimilative capacity available under
Existing Conditions, relative to the MCL was negligible (i.e., <4%) for both Banks and Jones pumping</li>
plants for all months.

8 Based on the above, there would be no substantial, long-term increase in nitrate-N concentrations in

9 the rivers and reservoirs upstream of the Delta, in the Delta Region, or the waters exported to the

- 10 CVP and SWP service areas under Alternative 1A relative to Existing Conditions. As such, this
- 11 alternative is not expected to cause additional exceedance of applicable water quality
- objectives/criteria by frequency, magnitude, and geographic extent that would cause adverse effects
   on any beneficial uses of waters in the affected environment. Because nitrate concentrations are not
- on any beneficial uses of waters in the affected environment. Because nitrate concentrations are not
   expected to increase substantially, no long-term water quality degradation is expected to occur and,
- 15 thus, no adverse effects to beneficial uses would occur. Nitrate is not 303(d) listed within the
- 16 affected environment and thus any increases that may occur in some areas and months would not 17 make any existing nitrate-related impairment measurably worse because no such impairments
- currently exist. Because nitrate is not bioaccumulative, increases that may occur in some areas and
   months would not bioaccumulate to greater levels in aquatic organisms that would, in turn, pose
- substantial health risks to fish, wildlife, or humans. This impact is considered to be less than
  significant. No mitigation is required.

### Impact WQ-16: Effects on Nitrate Concentrations Resulting from Implementation of CM2 CM21

24 NEPA Effects: Some habitat restoration activities included in CM2-CM11 would occur on lands 25 within the Delta formerly used for agriculture. It is expected that this will decrease nitrate 26 concentrations in the Delta, due to less use of nitrate-based fertilizers, relative to the No Action 27 Alternative. Modeling scenarios included assumptions regarding how certain habitat restoration 28 activities (i.e., CM2 and CM4) would affect Delta hydrodynamics, and thus such effects of these 29 restoration measures were included in the assessment of CM1 facilities operations and maintenance 30 (see Impact WQ-1). In general, aside from changes in Delta hydrodynamics resulting from habitat 31 restoration discussed in Impact WQ-1, CM2–CM11 proposed for Alternative 1A are not expected to 32 increase nitrate concentrations in water bodies of the affected environment, relative to the No 33 Action Alternative.

34 Because urban stormwater is a source of nitrate in the affected environment, CM19, Urban

- 35 Stormwater Treatment, is expected to slightly reduce nitrate loading to the Delta, thus slightly
- 36 decreasing nitrate-N concentrations relative to the No Action Alternative. Implementation of CM12–
- 37 CM18 and CM20–CM21 is not expected to substantially alter nitrate concentrations in any of the
- 38 water bodies of the affected environment.
- 39 The effects on nitrate from implementing CM2–CM21 are considered to be not adverse.

40 *CEQA Conclusion:* There would be no substantial, long-term increase in nitrate-N concentrations in

- 41 the rivers and reservoirs upstream of the Delta, in the Delta Region, or the waters exported to the
- 42 CVP and SWP service areas due to implementation of CM2–CM21 under Alternative 1A, relative to
- 43 Existing Conditions. Because urban stormwater is a source of nitrate in the affected environment,
- 44 CM19, Urban Stormwater Treatment, is expected to slightly reduce nitrate loading to the Delta. As

- 1 such, implementation of these conservation measures is not expected to cause additional
- 2 exceedance of applicable water quality objectives/criteria by frequency, magnitude, and geographic
- 3 extent that would cause adverse effects on any beneficial uses of waters in the affected environment.
- 4 Because nitrate concentrations are not expected to increase substantially due to these conservation
- 5 measures, no long-term water quality degradation is expected to occur and, thus, no adverse effects 6 to beneficial uses would occur. Nitrate is not 303(d) listed within the affected environment and thus
- to beneficial uses would occur. Nitrate is not 303(d) listed within the affected environment and thus
   any minor increases that may occur in some areas would not make any existing nitrate-related
- 8 impairment measurably worse because no such impairments currently exist. Because nitrate is not
- 9 bioaccumulative, minor increases that may occur in some areas would not bioaccumulate to greater
- 10 levels in aquatic organisms that would, in turn, pose substantial health risks to fish, wildlife, or
- 11 humans. This impact is considered to be less than significant. No mitigation is required.

### Impact WQ-17: Effects on Dissolved Organic Carbon Concentrations Resulting from Facilities Operations and Maintenance (CM1)

### 14 Upstream of the Delta

15 Under Alternative 1A, there would be no substantial change to the sources of DOC within the 16 watersheds upstream of the Delta. Moreover, long-term average flow and DOC levels in the 17 Sacramento River at Hood and San Joaquin River at Vernalis are poorly correlated. Thus changes in 18 system operations and resulting reservoir storage levels and river flows would not be expected to 19 cause a substantial long-term change in DOC concentrations in the water bodies upstream of the 20 Delta. Any negligible changes in DOC levels in water bodies upstream of the Delta under Alternative 21 1A, relative to Existing Conditions and the No Action Alternative, would not be of sufficient 22 frequency, magnitude and geographic extent that would adversely affect any beneficial uses or 23 substantially degrade the quality of these water bodies, with regard to DOC.

### 24 Delta

- Modeling scenarios included assumptions regarding how certain habitat restoration activities (CM2
  and CM4) would affect Delta hydrodynamics, To the extent that restoration actions alter
  hydrodynamics within the Delta region, which affects mixing of source waters, these effects are
  included in this assessment of operations-related water quality changes (i.e., CM1). Other effects of
  CM2–CM21 not attributable to hydrodynamics, for example, additional loading of a constituent to
  the Delta, are discussed within the impact header for CM2–CM21. See Section 8.3.1.3, *Plan Area*, for
  more information.
- 32 Relative to Existing Conditions, Alternative 1A would result in small increases (i.e., between 1 and 33 9%) in long-term average DOC concentrations at some interior Delta locations. In particular, 34 modeled increases in long-term average DOC would be greatest at Franks Tract, with net average 35 DOC concentration increases for the 16-year (1976–1991) hydrologic period modeled of 0.3 mg/L, 36 equivalent to an approximate 9% relative increase (0.2 mg/L for the drought period, 8% relative 37 increase) (Appendix 8K, Organic Carbon, DOC Table 2). Long-term increases of not greater than 0.3 mg/L ( $\leq$ 8%) would be predicted to occur at Staten Island, Rock Slough, and Contra Costa PP No. 1 as 38 39 well. At all 11 assessment locations, modeled long-term average DOC concentrations exceed 2 mg/L 40 92-100% of the time. However, increases in long-term average DOC in the Delta interior would result in more frequent exceedances of the 3 mg/L concentration threshold, with the largest 41 42 magnitude effect occurring at Rock Slough and Contra Costa PP No. 1. At Rock Slough, the frequency 43 long-term average DOC concentrations would exceed 3 mg/L would increase from 52% under

- 1 Existing Conditions to 66% under Alternative 1A (an increase from 47% to 63% for the drought 2 period). At Contra Costa PP No. 1, the frequency long-term average DOC concentrations would 3 exceed 3 mg/L would increase from 52% under Existing Conditions to 68% under Alternative 1A 4 (an increase from 45% to 67% for the drought period). In contrast, however, the relative frequency 5 long-term average DOC concentrations would exceed 4 mg/L at Rock Slough and Contra Costa PP 6 No. 1 would be small. At Rock Slough, an increase in the frequency long-term average DOC would 7 exceed 4 mg/L would only occur for the drought period, increasing from 32% under Existing 8 Conditions to 40% under Alternative 1A, while at Contra Costa PP No.1 the modeled exceedance 9 frequency for the 16-year hydrologic period would rise from 32% to 34% (an increase from 35% to 10 42% for the drought period). Concentration threshold exceedances at the other assessment 11 locations would be similar or less. While Alternative 1A would generally lead to slightly higher longterm average DOC concentrations (≤0.3 mg/L) within the Delta interior and some municipal water 12 13 intakes, the predicted change would not be expected to adversely affect MUN beneficial uses, or any 14 other beneficial use. This comparison to Existing Conditions reflects changes in DOC due to both 15 Alternative 1A operations (including north Delta intake capacity of 15,000 cfs and numerous other 16 components of Operational Scenario A) and climate change/sea level rise.
- 17 In comparison, Alternative 1A relative to the No Action Alternative would generally result in a 18 magnitude of change similar to that discussed for the comparison to Existing Conditions. Maximum 19 increases of not greater than 0.3 mg/L DOC (i.e.,  $\leq 9\%$ ) would be predicted at Staten Island, Franks 20 Tract, Rock Slough, and Contra Costa PP No. 1(Appendix 8K, Organic Carbon, DOC Table 2). 21 Threshold concentration exceedance frequency trends would also be similar to those discussed for 22 the existing condition comparison, with exception to the predicted 4 mg/L exceedance frequency at 23 Buckley Cove. In comparison to the No Action Alternative, the frequency which long-term average 24 DOC concentrations exceeded 4 mg/L at Buckley Cove would increase from 27% to 33% (42% to 25 62% for the modeled drought period). While the Alternative 1A would generally lead to slightly 26 higher long-term average DOC concentrations at some Delta assessment locations when compared 27 to the No Action Alternative, the predicted change would not be expected to adversely affect MUN 28 beneficial uses, or any other beneficial use, particularly when considering the relatively small 29 change in long-term annual average concentration. Unlike the comparison to Existing Conditions, 30 this comparison to the No Action Alternative reflects changes in DOC due to only Alternative 1A 31 operations.
- 32 The Stage 1 Disinfectants and Disinfection Byproduct Rule adopted by U.S. EPA in 1998, as part of 33 the Safe Drinking Water Act, requires drinking water utilities to reduce TOC concentrations by 34 specified percentages prior to disinfection. EPA's action thresholds begin at 2-4 mg/L TOC and, 35 depending on source water alkalinity, may require a drinking water utility to employ treatment to 36 achieve as much as a 35% reduction in TOC. These requirements were adopted because organic 37 carbon, such as DOC, can react with disinfectants during the water treatment disinfection process to 38 form DBPs, such as THMs which pose potential lifetime carcinogenic risks to humans. Moreover, a 39 CUWA convened expert panel reviewed Delta source water quality and DBP formation potential in 40 an effort to develop Delta source water quality targets for treated drinking water. This panel found 41 that source water between 4 and 7 mg/L TOC would allow continued flexibility in treatment 42 technology necessary to achieve existing drinking water criteria for DBPs.

Water treatment plants that utilize Delta water are currently designed and operated to meet EPA's
1998 requirements based on the ambient concentrations and seasonal variability that currently
exists in the Delta. Substantial changes in ambient DOC concentrations would need to occur for

46 significant changes in plant design or operations to be triggered. The increases in long-term average

- 1 DOC concentrations estimated to occur at various Delta locations under Alternative 1A are of
- 2 sufficiently small magnitude that they would not require existing drinking water treatment plants to
- 3 substantially upgrade treatment for DOC removal above levels currently employed.
- 4 Relative to Existing Conditions and No Action Alternative conditions, Alternative 1A would lead to
- 5 predicted improvements in long-term average DOC concentrations at Barker Slough, as well as
- 6 Banks and Jones pumping plants (discussed below). At Barker Slough, long-term average DOC
- 7 concentrations would be predicted to decrease by as much as 0.1–0.2 mg/L, depending on baseline
- 8 conditions comparison and modeling period.

### 9 SWP/CVP Export Service Areas

- 10 Under Alternative 1A, modeled long-term average DOC concentrations would decrease at Banks and 11 Jones pumping plants, relative to Existing Conditions and the No Action Alternative. Relative to 12 Existing Conditions, long-term average DOC concentrations would be predicted to decrease by 0.4 13 mg/L at both pumping plants, although in drought years the decrease would be 0.1 mg/L at Banks 14 pumping plant and <0.1 mg/L at Jones pumping plant (Appendix 8K, Organic Carbon, DOC Table 2). 15 Such decreases in long-term average DOC would result in generally lower exceedance frequencies 16 for concentration thresholds, although the frequency of exceedance during the modeled drought 17 period (i.e., 1987–1991) would be predicted to increase. For the Banks pumping plant during the 18 drought period, exceedance of the 3 mg/L threshold would increase from 57% under Existing 19 Conditions to 88% under Alternative 1A, while at the Jones pumping plant, exceedance frequency 20 would increase from 72% to 87%. There would be comparatively fewer increases in the frequency 21 of exceeding the 4 mg/L threshold at Banks, while at Jones pumping plant the exceedance frequency 22 for the 4 mg/L threshold would decrease. Comparisons to the No Action Alternative yield similar 23 trends, but with slightly small magnitude drought period changes. Overall, modeling results for the 24 SWP/CVP Export Service Areas predict an overall improvement in Export Service Areas water 25 quality, although somewhat more frequent exports of >3mg/L DOC water would likely occur for 26 drought periods.
- Similar to the discussion pertaining to the No Action Alternative, maintenance of SWP and CVP
  facilities under Alternative 1A would not be expected to create new sources of DOC or contribute
  towards a substantial change in existing sources of DOC in the affected area. Maintenance activities
  would not be expected to cause any substantial change in long-term average DOC concentrations
  such that MUN beneficial uses, or any other beneficial use, would be adversely affected.
- 32 **NEPA Effects:** In summary, Alternative 1A, relative to the No Action Alternative, would not cause a 33 substantial long-term change in DOC concentrations in the water bodies upstream of the Delta. 34 Long-term average DOC concentrations at Banks and Jones pumping plants are predicted to decrease by as much as 0.5 mg/L, while long-term average DOC concentrations for some Delta 35 36 interior locations, including Contra Costa PP #1, are predicted to increase by as much as 0.3 mg/L. 37 The increase in long-term average DOC concentration that could occur within the Delta interior 38 would not be of sufficient magnitude to adversely affect the MUN beneficial use, or any other 39 beneficial uses, of Delta waters. The effect of Alternative 1A operations and maintenance (CM1) on 40 DOC is determined not to be adverse.
- 41 *CEQA Conclusion*: Key findings discussed in the effects assessment provided above are summarized
- 42 here, and are then compared to the CEQA thresholds of significance (defined in Section 8.3.2,
- 43 *Determination of Effects*) for the purpose of making the CEQA impact determination for this

- constituent. For additional details on the effects assessment findings that support this CEQA impact
   determination, see the effects assessment discussion that immediately precedes this conclusion.
- While greater water demands under the Alternative 1A would alter the magnitude and timing of
  reservoir releases north, south and east of the Delta, these activities would have no substantial effect
  on the various watershed sources of DOC. Moreover, long-term average flow and DOC at Sacramento
  River at Hood and San Joaquin River at Vernalis are poorly correlated; therefore, changes in river
  flows would not be expected to cause a substantial long-term change in DOC concentrations
  upstream of the Delta.
- 9 Relative to Existing Conditions, Alternative 1A would result in relatively small increases (i.e.,  $\leq 9\%$ ) 10 in long-term average DOC concentrations at some Delta interior locations, including Franks Tract. 11 Staten Island, Rock Slough, and Contra Costa PP No. 1. However, these increases would not 12 substantially increase the frequency with which long-term average DOC concentrations exceeds 2, 3, 13 or 4 mg/L. While Alternative 1A would generally lead to slightly higher long-term average DOC 14 concentrations ( $\leq 0.3 \text{ mg/L}$ ) within the Delta interior and some municipal water intakes, the 15 predicted change would not be expected to adversely affect MUN beneficial uses, or any other 16 beneficial use.
- The assessment of Alternative 1A effects on DOC in the SWP/CVP Export Service Areas is based on
  assessment of changes in DOC concentrations at Banks and Jones pumping plants. Relative to
  Existing Conditions, long-term average DOC concentrations would decrease by as much as 0.4 mg/L
  at Banks and Jones pumping plants, although slightly more frequent export of >3 mg/L DOC water is
  predicted during periods of drought. Nevertheless, an overall improvement in DOC-related water
  quality would be predicted in the SWP/CVP Export Service Areas.
- 23 Based on the above, Alternative 1A operation and maintenance would not result in any substantial 24 change in long-term average DOC concentration upstream of the Delta or result in substantial 25 increase in the frequency with which long-term average DOC concentrations exceeds 2, 3, or 4 mg/L 26 levels at the 11 assessment locations analyzed for the Delta. Modeled long-term average DOC 27 concentrations would increase by no more than 0.3 mg/L at any single Delta assessment location 28 (i.e.,  $\leq 9\%$  relative increase), with long-term average concentrations estimated to remain at or below 29 4.0 mg/L at all Delta locations assessed, with the exception of Buckley Cove on the San Joaquin River 30 during the drought period modeled. Nevertheless, long-term average concentrations at Buckley 31 Cove are predicted to remain the same during the drought period, relative to Existing Conditions. 32 The increases in long-term average DOC concentration that could occur within the Delta would not 33 be of sufficient magnitude to adversely affect the MUN beneficial use, or any other beneficial uses, of 34 Delta waters or waters of the SWP/CVP Service Area. Because DOC is not bioaccumulative, the 35 increases in long-term average DOC concentrations would not cause bioaccumulative problems in aquatic life or humans. Finally, DOC is not causing beneficial use impairments and thus is not 303(d) 36 37 listed for any water body within the affected environment. Thus, the increases in long-term average 38 DOC that could occur at various locations would not make any beneficial use impairment 39 measurably worse. Because long-term average DOC concentrations are not expected to increase 40 substantially, no long-term water quality degradation with respect to DOC is expected to occur and, 41 thus, no adverse effects on beneficial uses would occur. This impact is considered to be less than
- 42 significant. No mitigation is required.

### Impact WQ-18: Effects on Dissolved Organic Carbon Concentrations Resulting from Implementation of CM2-CM21

3 **NEPA Effects:** The mostly non-land disturbing CM12–CM21 present no new sources of DOC to the 4 affected environment, including areas Upstream of the Delta, within the Plan Area, and the SWP/CVP 5 Export Service Area. Implementation of methylmercury control measures (CM12) and urban 6 stormwater treatment measures (CM19) may result in beneficial effects, to the extent that control 7 measures treat or reduce organic carbon loading from tidal wetlands and urban land uses. Control of 8 nonnative aquatic vegetation (CM13) may include killing mature aquatic vegetation in place, leading 9 to their decay and contribution to DOC in Delta channels. However, this measure is not expected to 10 be a significant source of long-term DOC loading as vegetation control would be sporadic and on an 11 as needed basis, with decreasing need for treatments in the long-term as nonnative vegetation is 12 eventually controlled and managed. Implementation of CM12–CM21 would not be expected to have 13 substantial, if even measurable, effect on DOC concentrations upstream of the Delta, within the 14 Delta, and in the SWP/CVP service areas. Consequently, any negligible increases in DOC levels in 15 these areas of the affected environment are not expected to be of sufficient frequency, magnitude 16 and geographic extent that they would adversely affect the MUN beneficial use, or any other 17 beneficial uses, of the affected environment, nor would potential increases substantially degrade 18 water quality with regards to DOC.

- 19 For CM2–CM11, effects on DOC concentrations can generally be considered in terms of: (1) 20 alternative-caused change in Delta hydrodynamics, and (2) alternative-caused change in Delta DOC 21 sources. Change in Delta hydrodynamics involves a two part process, including the conveyance 22 facilities and operational scenarios of CM1, as well as the change in Delta channel geometry and 23 open water areas that would occur as a consequence of implementing tidal wetland restoration 24 measures such as that described for CM4. Modeling scenarios included assumptions regarding how 25 these habitat restoration activities would affect Delta hydrodynamics, and thus the effects of these 26 restoration measures, via their effects on delta hydrodynamics, were included in the assessment of CM1 facilities operations and maintenance (see Impact WQ-17). The potential for these same 27 28 conservation measures to change Delta DOC sources are addressed below.
- CM2, CM3, CM8, CM9, and CM11 could include activities that would target increasing primary
  production (i.e., algae growth) within the Delta. Algae currently are not estimated to be a major
  source of DOC in the Delta (CALFED Bay-Delta Program 2008a: 4, 6), and comprise mostly the
  particulate fraction of TOC. Conventional drinking water treatment removes much of the POC from
  raw source water; therefore, conservation measure activities targeted at increased algae production
  are not expected to contribute substantial amounts of new DOC, or adversely affect MUN beneficial
  use, or any other beneficial uses, of the affected environment.
- 36 CM4–CM7 and CM10 include land disturbing restoration activities known to be sources of DOC. 37 Research within the Delta has focused primarily on non-tidal wetlands and flooding of Delta island 38 peat soils. The dynamics of DOC production and export from wetlands and seasonally flooded soils is 39 complex, as well as highly site and circumstance specific. Age and configuration of a wetland 40 significantly affects the amount of DOC that may be generated in a wetland. In a study of a 41 permanently flooded non-tidal constructed wetland on Twitchell Island, initial DOC loading was 42 determined to be much greater (i.e., approximately 10 times greater) than equivalent area of 43 agricultural land, but trends in annual loading led researchers to estimate that loading from the 44 wetland would be equivalent to that of agriculture within about 15 years (Fleck et. al. 2007: 18). It was observed that the majority of the wetland load originated from seepage through peat soils. 45

Trends in declining load were principally associated with flushing of mobile DOC from submerged
 soils, the origins of which were related to previous agricultural activity prior to restoration to
 wetland. Peaks in annual loading, however, would be different, where peaks in agricultural drainage
 occur in winter months while peaks in wetland loading occur in spring and summer months. As
 such, age, configuration, location, operation, and season all factor into DOC loading, and long-term
 average DOC concentrations in the Delta.

7 Available evidence suggests that restoration activities establishing new tidal and non-tidal wetlands, 8 new riparian and new seasonal floodplain habitat could potentially lead to new substantial sources 9 of localized DOC loading within the Delta. If established in areas presently used for agriculture, these 10 restoration activities could result in a substitution and temporary increase in localized DOC loading 11 for years. Presently, the specific design, operational criteria, and location of these activities are not 12 well established. Depending on localized hydrodynamics, such restoration activities could 13 contribute substantial amounts of DOC to municipal raw water if established near municipal intakes. 14 Substantially increased DOC concentrations in municipal source water may create a need for 15 existing drinking water treatment plants to upgrade treatment systems in order to achieve EPA 16 Stage 1 Disinfectants and Disinfection Byproduct Rule action thresholds. While treatment 17 technologies sufficient to achieve the necessary DOC removals exist, implementation of such 18 technologies would likely require substantial investment in new or modified infrastructure.

19 In summary, the habitat restoration elements of CM4–CM7 and CM10 under Alternative 1A would 20 present new localized sources of DOC to the study area, and in some circumstances would substitute 21 for existing sources related to replaced agriculture. Depending on localized hydrodynamics and 22 proximity to municipal drinking water intakes, such restoration activities could contribute 23 substantial amounts of DOC to municipal raw water. Substantial increases in municipal raw water 24 DOC could necessitate changes in water treatment plant operations or require treatment plant 25 upgrades in order to maintain DBP compliance, and thus would constitute an adverse effect on 26 water quality. Mitigation Measure WQ-18 is available to reduce these effects.

27 **CEOA Conclusion:** Implementation of CM2, CM3, CM8, CM9, and CM11–CM21 would not present 28 new or substantially changed sources of organic carbon to the affected environment of the Delta, 29 and thus would not contribute substantially to changes in long-term average DOC concentrations in 30 the Delta. Therefore, related long-term water quality degradation would not be expected to occur 31 and, thus, no adverse effects on beneficial uses would occur through implementation of CM2, CM3, 32 CM8, CM9, and CM11–CM21. Furthermore, DOC is not bioaccumulative, therefore changes in DOC 33 concentrations would not cause bioaccumulative problems in aquatic life or humans. Nevertheless, 34 implementation of CM4–CM7 and 10 would present new localized sources of DOC to the study area, 35 and in some circumstances would substitute for existing sources related to replaced agriculture. 36 Depending on localized hydrodynamics and proximity to municipal drinking water intakes, such 37 restoration activities could contribute substantial amounts of DOC to municipal raw water. The 38 potential for substantial increases in long-term average DOC concentrations related to the habitat 39 restoration elements of CM4-CM7 and 10 could contribute to long-term water quality degradation 40 with respect to DOC and, thus, adversely affect MUN beneficial uses. The impact is considered to be 41 significant and mitigation is required. It is uncertain whether implementation of Mitigation Measure 42 WQ-18 would reduce identified impacts to a less-than-significant level. Hence, this impact remains 43 significant and unavoidable.

In addition to and to supplement Mitigation Measure WQ-18, the project proponents have
 incorporated into the BDCP, as set forth in EIR/EIS Appendix 3B, *Environmental Commitments,*

AMMs, and CMs, a separate, other commitment to address the potential increased water treatment
 costs that could result from DOC concentration effects on municipal and industrial water purveyor
 operations. Potential options for making use of this financial commitment include funding or
 providing other assistance towards implementing treatment for DOC and/or DBPs or DOC source
 control strategies. Please refer to Appendix 3B for the full list of potential actions that could be taken
 pursuant to this commitment in order to reduce the water quality treatment costs associated with
 water quality effects relating to DOC.

### 8 Mitigation Measure WQ-18: Design Wetland and Riparian Habitat Features to Minimize 9 Effects on Municipal Intakes

- 10 Design wetland and riparian habitat features taking into consideration effects on Delta hydrodynamics and impacts on municipal intakes. Locate restoration features such that impacts 11 12 on municipal intakes are minimized and habitat benefits are maximized. Incorporate design 13 features to control the load and/or timing of DOC exports from habitat restoration features. This 14 could include design elements to control seepage from non-tidal wetlands (e.g., incorporation of 15 slurry walls into levees), and features to increase retention time and decrease tidal exchange in 16 tidal wetlands and riparian and channel margin habitat designs. For restoration features directly 17 connected to open channel waters, this could include designing wetlands with only channel 18 margin exchanges to decrease DOC loading. Stagger construction of wetlands and channel 19 margin/riparian sites both spatially and temporally so as to allow aging of the restoration 20 features and associated decreased creation of localized "hot spots" and net Delta loading.
- Establish measures to help guide the design and creation of the target wetland habitats. At a
  minimum, the measures should limit potential increases in long-term average DOC
  concentrations, and thus guide efforts to site, design, and maintain wetland and riparian habitat
  features, consistent with the biological goals and objectives of the BDCP. For example,
  restoration activities could be designed and located with the goal of preventing, consistent with
  the biological goals and objectives of the BDCP, net long-term average DOC concentration
  increases of greater than 0.5 mg/L at any municipal intake location within the Delta.
- 28 However, it must be noted that some of these measures could limit the benefit of restoration 29 areas by limiting the amount of carbon supplied by these areas to the Delta as a whole. In some 30 cases, these measures would run directly counter to the goals and objectives of the BDCP. This 31 mitigation measure should not be implemented in such a way that it reduces the benefits to the 32 Delta ecosystem provided by restoration areas. As mentioned above, the project proponents 33 have incorporated into the BDCP, as set forth in EIR/EIS Appendix 3B, Environmental 34 Commitments, AMMs, and CMs, a separate, other commitment to address the potential increased 35 water treatment costs that could result from DOC concentration effects on municipal and 36 industrial water purveyor operations.

### Impact WQ-19: Effects on Pathogens Resulting from Facilities Operations and Maintenance (CM1)

#### 39 Upstream of the Delta

- 40 For the same reasons stated for the No Action Alternative, Alternative 1A would not result in
- 41 substantial, and would likely result in immeasurable, increases in pathogen concentrations in the
- 42 rivers and reservoirs upstream of the Delta, relative to Existing Conditions and the No Action

- 1 Alternative. Effects due to the operation and maintenance of the conveyance facilities are expected
- 2 to be immeasurable, on an annual and long-term average basis.

#### 3 Delta

- 4 For the same reasons stated for the No Action Alternative, Alternative 1A would not result in
- 5 substantial, and would likely result in immeasurable, increases in pathogen concentrations in the
- 6 Delta region relative to Existing Conditions and the No Action Alternative. Effects due to the 7
- operation and maintenance of the conveyance facilities are expected to be immeasurable, on an
- 8 annual and long-term average basis.

#### 9 SWP/CVP Export Service Areas

- 10 The water delivered to the SWP/CVP Export Service Areas would differ from that under Existing 11 Conditions and the No Action Alternative, as it would consist of water diverted from the Sacramento 12 River at Hood in addition to the water directly withdrawn from the Delta at the current export 13 pumps.
- 14 The Pathogens Conceptual Model (Tetra Tech 2007, Figure 3-7) reports the median *E. coli*
- 15 concentration in the Sacramento River at Hood is the same order of magnitude  $(10^1)$  as the median
- 16 E. coli concentration at the Contra Costa Water District's Pumping Plant #1 and the Delta Pumping
- 17 Plant Headworks (referred to herein as the Banks pumping plant), with the median Banks pumping 18 plant concentrations being higher than the Sacramento River and Pumping Plant #1 median 19 concentrations (data for comparison of total coliforms and fecal coliforms is not presented in Tetra 20 Tech 2007 and, thus, only *E. coli* is discussed). Based on the Pathogen Conceptual Model's findings 21 that Delta *E. coli* concentrations appear to be largely influenced by localized sources and that 22 Sacramento River E. coli concentrations are lower than Delta concentrations, the diversion of 23 Sacramento River water at Hood is not expected to measurably increase the *E. coli* concentration in
- 24 the SWP/CVP Export Service Areas waters.
- 25 Furthermore, the following average pathogen concentrations for the Sacramento River at River Mile 26 44 (which is upstream of Hood and downstream of the Sacramento Regional Wastewater Treatment
- 27 Plant) are reported in the Pathogens Conceptual Model (Tetra Tech 2007, Figure 3-4):
- 28 Cryptosporidium: 0.12 oocysts/L (31% of samples detected)
- 29 *Giardia*: 0.9 cysts/L ml (66% of samples detected)

30 Pathogen concentrations in SWP/CVP Export Service Areas waters, particularly Giardia and 31 *Cryptosporidium* concentrations, are of concern because the concentration of these pathogens 32 dictates the level treatment required for the drinking water supply. The *California State Water* 33 Project Sanitary Survey, 2006 Update (State Water Project Contractors Authority 2007) reported 34 *Giardia* and *Cryptosporidium* concentrations for locations throughout the SWP. These pathogens 35 were not frequently detected and the concentrations reported were such that the waters would be 36 classified as "Bin 1" under the Long Term 2 Enhanced Surface Water Treatment Rule (LT2ESWTR). 37 meaning no additional treatment required under the Rule, though some waters required additional 38 monitoring to confirm this classification. Based on the levels of *Cryptosporidium* in the Sacramento 39 River, this alternative would not be expected to adversely affect the municipal and domestic water 40 supply uses in the service areas, as the water would be classified as "Bin 1" with respect to the 41 LT2ESWTR, meaning no additional treatment required.

- 1 With respect to the remaining beneficial uses in the service area (e.g., recreation), an increased
- 2 proportion of water coming from the Sacramento River would not adversely affect those uses in the
- 3 SWP/CVP Export Service Areas. As described above, the pathogen levels in the Sacramento River are
- 4 similar to or lower than the water diverted at the Delta export pumps. Further, it is localized sources
- 5 of pathogens that appear to have the greatest influence on concentrations (Tetra Tech 2007). Thus,
- an increased proportion of Sacramento River water diverted to the SWP/CVP Export Service Areas
- 7 would result in minimal changes in pathogen levels in the SWP/CVP Export Service Areas waters.
- 8 For the same reasons stated for the No Action Alternative, Alternative 1A is expected to have
- 9 minimal effects on pathogen concentrations in SWP/CVP Export Service Areas waters relative to
   10 Existing Conditions and No Action Alternative.
- 11 **NEPA Effects:** The effects on pathogens from implementing CM1 is determined to not be adverse.
- *CEQA Conclusion:* Key findings discussed in the effects assessment provided above are summarized
   here, and are then compared to the CEQA thresholds of significance (defined in Section 8.3.2,
   *Determination of Effects*) for the purpose of making the CEQA impact determination for this
   constituent. For additional details on the effects assessment findings that support this CEQA impact
   determination, see the effects assessment discussion that immediately precedes this conclusion.
- 17 River flow rate and reservoir storage reductions that would occur due to implementation of CM1
- 18 (water facilities and operations) under Alternative 1A, relative to Existing Conditions, would not be 19 expected to result in a substantial adverse change in pathogen concentrations in the reservoirs and 20 rivers upstream of the Delta, given the small magnitude of urban runoff contributions relative to the 21 magnitude of river flows, that pathogen concentrations in the rivers have a minimal relationship to 22 river flow rate, and the expected reduced pollutant loadings in response to NPDES stormwater-23 related regulations.
- It is expected there would be no substantial change in Delta pathogen concentrations in response to a shift in the Delta source water percentages under this alternative or substantial degradation of these water bodies, with regard to pathogens. This conclusion is based on the Pathogens Conceptual Model, which found that pathogen sources in close proximity to a Delta site appear to have the greatest influence on pathogen levels at the site, rather than the primary source(s) of water to the site. In-Delta potential pathogen sources, including water-based recreation, tidal habitat, wildlife, and livestock-related uses, would continue under this alternative.
- In the SWP/CVP Export Service Areas waters, relative to Existing Conditions, an increased
  proportion of water coming from the Sacramento River would not adversely affect beneficial uses in
  the SWP/CVP Export Service Areas. The pathogen levels in the Sacramento River are similar to or
  lower than the water diverted at the Delta export pumps. Further, it is localized sources of
  pathogens that appear to have the greatest influence on concentrations. Thus, an increased
  proportion of Sacramento River water diverted to the SWP/CVP Export Service Areas would result
  in minimal changes in pathogen levels in the SWP/CVP Export Service Areas waters.
- Therefore, this alternative is not expected to cause additional exceedance of applicable water quality
  objectives by frequency, magnitude, and geographic extent that would cause adverse effects on any
  beneficial uses of waters in the affected environment. Because pathogen concentrations are not
  expected to increase substantially, no long-term water quality degradation for pathogens is
  expected to occur and, thus, no adverse effects on beneficial uses would occur. The San Joaquin
- 43 River in the Stockton Deep Water Ship Channel is Clean Water Act Section 303(d) listed for

- 1 pathogens. Because no measurable increase in Deep Water Ship Channel pathogen concentrations
- 2 are expected to occur on a long-term basis, further degradation and impairment of this area is not
- 3 expected to occur. Finally, pathogens are not bioaccumulative constituents. This impact is
- 4 considered to be less than significant. No mitigation is required.

#### 5 Impact WQ-20: Effects on Pathogens Resulting from Implementation of CM2-CM21

6 NEPA Effects: CM2-CM11 would involve habitat restoration actions, and CM21 involves waterfowl 7 and shorebird areas. Tidal wetlands are known to be sources of coliforms originating from aquatic, 8 terrestrial, and avian wildlife that inhabit these areas (Desmarais et al. 2001, Grant et al. 2001, 9 Evanson and Ambrose 2006, Tetra Tech 2007). Specific locations of restoration areas for this 10 alternative have not yet been established. However, most low-lying land suitable for restoration is 11 unsuitable for livestock. Therefore, it is likely that the majority of land to be converted to wetlands 12 would be crop-based agriculture or fallow/idle land. Because of a great deal of scientific uncertainty 13 in the loading of coliforms from these various sources, the resulting change in coliform loading is 14 uncertain, but it is anticipated that coliform loading to Delta waters would increase. Based on 15 findings from the Pathogens Conceptual Model that pathogen concentrations are greatly influenced 16 by the proximity to the source, this could result in localized increases in wildlife-related coliforms 17 relative to the No Action Alternative. The Delta currently supports similar habitat types and, with 18 the exception of the Clean Water Act Section 303(d) listing for the Stockton Deep Water Ship 19 Channel, is not recognized as exhibiting pathogen concentrations that rise to the level of adversely 20 affecting beneficial uses. As such, the potential increase in wildlife-related coliform concentrations 21 due to tidal habitat creation is not expected to adversely affect beneficial uses.

CM19, which would fund projects to contribute to reducing pollutant discharges in stormwater,
 would be expected to reduce pathogen load relative to the No Action Alternative. The remaining
 conservation measures would not be expected to affect pathogen levels, because they are actions
 that do not affect the presence of pathogen sources. The effects on pathogens from implementing
 CM2-CM21 is determined to not be adverse.

27 **CEQA Conclusion:** Based on findings from the Pathogens Conceptual Model that pathogen 28 concentrations are greatly influenced by the proximity to the source, implementation of CM2-CM11 29 and CM21 could result in localized increases in wildlife-related coliforms relative to Existing 30 Conditions. The Delta currently supports similar habitat types and, with the exception of the Clean 31 Water Act Section 303(d) listing for the Stockton Deep Water Ship Channel, is not recognized as 32 exhibiting pathogen concentrations that rise to the level of adversely affecting beneficial uses. As 33 such, the potential increase in wildlife-related coliform concentrations due to tidal habitat creation 34 is not expected to adversely affect beneficial uses. Therefore, this alternative is not expected to cause 35 additional exceedance of applicable water quality objectives by frequency, magnitude, and 36 geographic extent that would cause adverse effects on any beneficial uses of waters in the affected 37 environment. Because pathogen concentrations are not expected to increase substantially, no long-38 term water quality degradation for pathogens is expected to occur and, thus, no adverse effects on 39 beneficial uses would occur. The San Joaquin River in the Stockton Deep Water Ship Channel is Clean 40 Water Act Section 303(d) listed for pathogens. Because no measurable increase in Deep Water Ship 41 Channel pathogen concentrations are expected to occur on a long-term basis, further degradation 42 and impairment of this area is not expected to occur. Finally, pathogens are not bioaccumulative 43 constituents. This impact is considered to be less than significant. No mitigation is required.

### Impact WQ-21: Effects on Pesticide Concentrations Resulting from Facilities Operations and Maintenance (CM1)

#### 3 Upstream of the Delta

4 For the same reasons stated for the No Action Alternative, under Alternative 1A no specific

- 5 operations or maintenance activity of the SWP or CVP would substantially drive a change in
- 6 pesticide use, and thus pesticide sources would remain unaffected upstream of the Delta.
- Nevertheless, changes in the timing and magnitude of reservoir releases could have an effect on
  available dilution capacity along river segments such as the Sacramento, Feather, American, and San
- 9 Joaquin Rivers.
- Under Alternative 1A, winter (November–March) and summer (April–October) season average flow
   rates on the Sacramento River at Freeport, American River at Nimbus, Feather River at Thermalito,
- 12 and the San Joaquin River at Vernalis would change. Averaged over the entire period of record,
- 13 seasonal average flow rates on the Sacramento would decrease no more than 7% during the
- 14 summer and 2% during the winter relative to Existing Conditions (Appendix 8L, *Pesticides*, Tables
  - 15 1–4). On the Feather River, average flow rates would decrease by as much as 5% during the
    16 summer, but would increase by as much as 12% in the winter, while on the American River average
  - 17 flow rates would decrease by as much as 16% in the summer but would increase by as much as 9% 18 in the winter. Seasonal average flow rates on the San Joaquin River would decrease by as much as 19 12% in the summer, but increase by as much as 1% in the winter relative to Existing Conditions. In 20 comparison to the No Action Alternative, the relative magnitude change in seasonal average flows 21 would be similar, with exception to the estimated change on the American River and San Joaquin 22 River relative to No Action Alternative. In comparison to No Action Alternative, there would be no
  - River relative to No Action Alternative. In comparison to No Action Alternative, there would be no
     estimated change in season average flows on the San Joaquin River (i.e., 0% summer and winter
     change) and there would only be a 1% decrease of summer average flows on the American River.
  - For the same reasons stated for the No Action Alternative, decreased seasonal average flow of ≤16%
    is not considered to be of sufficient magnitude to substantially increase pesticide concentrations or
    alter the long-term risk of pesticide-related toxicity to aquatic life, nor adversely affect other
    beneficial uses of water bodies upstream of the Delta.

#### 29 **Delta**

Sources of diuron, OP and pyrethroid insecticides to the Plan Area include direct input of surface
 runoff from in-Delta agriculture and Delta urbanized areas as well as inputs from rivers upstream of
 the Delta. Similar to Upstream of the Delta, CVP/SWP operations would not affect these sources.

- 33 Under Alternative 1A, the distribution and mixing of Delta source waters would change. Percentage 34 change in monthly average source water fraction were evaluated for the modeled 16-year (1976-35 1991) hydrologic period and a representative drought period (1987–1991), with special attention 36 given to changes in San Joaquin River, Sacramento River and Delta Agriculture sources water 37 fractions. Relative to Existing Conditions, under Alternative 1A modeled San Joaquin River fractions 38 would increase greater than 10% at Franks Tract, Rock Slough, and Contra Costa PP No. 1 (Appendix 39 8D, Source Water Fingerprinting Results). At Franks Tract, source water fractions when modeled for 40 the 16-year hydrologic period would increase 13–15% during February and March. San Joaquin 41 River source water fractions when modeled for the 16-year hydrologic period would increase 14-42 16% during February and March at Rock Slough and 13–17% during March and April at Contra 43 Costa PP No. 1. Sacramento River fractions would increase greater than 10% at Buckley Cove as
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- 1 well. At Buckley Cove, Sacramento River source water fractions when modeled for the 16-year
- 2 hydrologic period would increase by 11% during August, and 11–14% during July and August
- 3 during the modeled drought period. Relative to Existing Conditions, there would be no modeled
- 4 increases in Delta agricultural fractions greater than 7%. These modeled changes in the source
- water fractions of Sacramento, San Joaquin and Delta agriculture water are not of sufficient
   magnitude to substantially alter the long-term risk of pesticide-related toxicity to aquatic life, nor
- adversely affect other beneficial uses of the Delta. This comparison to Existing Conditions reflects
- 8 changes in Delta source water fractions due to both Alternative 1A operations (including north Delta
- 9 intake capacity of 15,000 cfs and numerous other components of Operational Scenario A) and
- 10 climate change/sea level rise.
- 11 When compared to the No Action Alternative, changes in source water fractions would be similar in 12 season, geographic extent, and magnitude to those discussed for Existing Conditions with exception 13 to Buckley Cove. At Buckley Cove, modeled drought period San Joaquin River fractions would 14 increase 15% in July and 26% in August when compared to No Action Alternative (Appendix 8D, 15 Source Water Fingerprinting Results). These increases would primarily balance through decreases in 16 Sacramento River water and eastside tributary waters. Nevertheless, the San Joaquin River would 17 only account for 37% of the total source water volume at Buckley Cove in July and August during the 18 modeled drought period. As such, these modeled changes in the source water fractions of 19 Sacramento, San Joaquin and Delta agriculture water are not of sufficient magnitude to substantially 20 alter the long-term risk of pesticide-related toxicity to aquatic life, nor adversely affect other 21 beneficial uses of the Delta. Unlike the comparison to Existing Conditions, the comparison to the No 22 Action Alternative reflects changes in Delta source water fractions due only to Alternative 1A 23 operations.

### 24 SWP/CVP Export Service Areas

25 Assessment of effects in SWP/CVP Export Service Areas is based on effects seen in the Plan Area at 26 the Banks and Jones pumping plants. Under Alternative 1A, Sacramento River source water fractions 27 would increase substantially at both Banks and Jones pumping plants relative to Existing Conditions 28 and the No Action Alternative (Appendix 8D, Source Water Fingerprinting Results). Source water 29 fractions would generally increase from 13–53% for the period of December through June for the 30 modeled 16-year hydrologic period and 13–40% from the period of March through May for the 31 modeled drought period. These increases in Sacramento source water fraction would primarily 32 balance through equivalent decreases in San Joaquin River fraction. Based on the general 33 observation that San Joaquin River, in comparison to the Sacramento River, is a greater contributor 34 of OP insecticides in terms of greater frequency of incidence and presence at concentrations 35 exceeding water quality benchmarks, modeled increases in Sacramento River fraction at Banks and 36 Jones would generally represent an improvement in export water quality respective to pesticides.

37 NEPA Effects: In summary, the changes in long-term average flows on the Sacramento, Feather, 38 American, and San Joaquin Rivers, under Alternative 1A relative to the No Action Alternative, are of 39 insufficient magnitude to substantially increase the long-term risk of pesticide-related water quality 40 degradation and related toxicity to aquatic life in these water bodies upstream of the Delta. 41 Similarly, modeled changes in source water fractions to the Delta are of insufficient magnitude to 42 substantially alter the long-term risk of pesticide-related water quality degradation and related 43 toxicity to aquatic life in the Delta or CVP/SWP export service areas. The effects on pesticides from 44 operations and maintenance (CM1) are determined not to be adverse.

*CEQA Conclusion*: Key findings discussed in the effects assessment relative to Existing Conditions is
 provided above are summarized here, and are then compared to the CEQA thresholds of significance
 (defined in Section 8.3.2, *Determination of Effects*) for the purpose of making the CEQA impact
 determination for this constituent. For additional details on the effects assessment findings that
 support this CEQA impact determination, see the effects assessment discussion that immediately
 precedes this conclusion.

Sources of pesticides upstream of the Delta include direct input of pesticide containing surface
runoff from agriculture and urbanized areas. Flows in rivers receiving these discharges dilute these
pesticide inputs. Relative to Existing Conditions, however, modeled changes in long-term average
flows on the Sacramento, Feather, American, and San Joaquin Rivers are of insufficient magnitude to
substantially increase the long-term risk of pesticide-related water quality degradation and related
toxicity to aquatic life in these water bodies upstream of the Delta.

- 13 In the Delta, sources of pesticides include direct input of surface runoff from Delta agriculture and 14 Delta urbanized areas as well as inputs from rivers upstream of the Delta. While facilities operations 15 and maintenance activities would not affect these sources, changes in Delta source water fraction 16 could change the relative risk associated with pesticide related toxicity to aquatic life. Under 17 Alternative 1A, however, modeled changes in source water fractions relative to Existing Conditions 18 are of insufficient magnitude to substantially alter the long-term risk of pesticide-related toxicity to 19 aquatic life within the Delta, nor would such changes result in adverse pesticide-related effects on 20 any other beneficial uses of Delta waters.
- The assessment of Alternative 1A effects on pesticides in the SWP/CVP Export Service Areas is based on assessment of changes predicted at Banks and Jones pumping plants. As just discussed regarding effects to pesticides in the Delta, modeled changes in source water fractions at the Banks and Jones pumping plants are of insufficient magnitude to substantially alter the long-term risk of pesticide-related toxicity to aquatic life beneficial uses, or any other beneficial uses, in water bodies of the SWP and CVP export service area.
- 27 Based on the above, Alternative 1A would not result in any substantial change in long-term average 28 pesticide concentration or result in substantial increase in the anticipated frequency with which 29 long-term average pesticide concentrations would exceed aquatic life toxicity thresholds or other 30 beneficial use effect thresholds upstream of the Delta, at the 11 assessment locations analyzed for 31 the Delta, or the SWP/CVP service area. Numerous pesticides are currently used throughout the 32 affected environment, and while some of these pesticides may be bioaccumulative, those present-33 use pesticides for which there is sufficient evidence for their presence in waters affected by SWP 34 and CVP operations (i.e., diazinon, chlorpyrifos, diuron, and pyrethroids) are not considered 35 bioaccumulative, and thus changes in their concentrations would not directly cause bioaccumulative 36 problems in aquatic life or humans. Furthermore, while there are numerous 303(d) listings 37 throughout the affected environment that name pesticides as the cause for beneficial use 38 impairment, the modeled changes in upstream river flows and Delta source water fractions would 39 not be expected to make any of these beneficial use impairments measurably worse. Because long-40 term average pesticide concentrations are not expected to increase substantially, no long-term 41 water quality degradation with respect to pesticides is expected to occur and, thus, no adverse 42 effects on beneficial uses would occur. This impact is considered to be less than significant. No 43 mitigation is required.
## Impact WQ-22: Effects on Pesticide Concentrations Resulting from Implementation of CM2 CM21

3 With the exception of CM13, the mostly non-land disturbing CM12–CM21 present no new sources of 4 pesticides to the affected environment, including areas Upstream of the Delta, within the Plan Area, 5 and the SWP/CVP Export Service Area. Implementation of urban stormwater treatment measures 6 (CM19) may result in beneficial effects, to the extent that control measures treat or reduce pesticide 7 loading from urban land uses. However, control of nonnative aquatic vegetation (CM13) associated 8 with tidal habitat restoration efforts would include killing invasive and nuisance aquatic vegetation 9 through direct application of herbicides or through alternative mechanical means. Use and selection 10 of type of herbicides would largely be circumstance specific, but would follow existing control 11 methods used by CDBW. The CDBW's use of herbicides is regulated by permits and regulatory agreements with the Central Valley Water Board, US Fish and Wildlife Service, and National Marine 12 13 Fisheries Service and is guided by research conducted on the efficacy of vegetation control in the 14 Delta through herbicide use. Through a program of adaptive management and assessment, the 15 CDBW has employed a program of herbicide use that reduces potential environmental impacts, 16 nevertheless, the CDBW found that impacts on water quality and associated aquatic beneficial uses 17 would continue to occur and could not be avoided, including non-target impacts on aquatic 18 invertebrates and beneficial aquatic plants (California Department of Boating and Waterways 2006).

- 19 In addition to the potential beneficial and adverse effects of CM19 and CM13, respectively, the 20 various restoration efforts of CM2-CM11 could involve the conversion of active or fallow 21 agricultural lands to natural landscapes, such as wetlands, grasslands, floodplains, and vernal pools. 22 In the long-term, conversion of agricultural land to natural landscapes could possibly result in a 23 limited reduction in pesticide use throughout the Delta. In the short-term, tidal and non-tidal 24 wetland restoration, as well as seasonal floodplain restoration (i.e., CM4, CM5, and CM10) over 25 former agricultural lands may include the contamination of water with pesticide residues contained 26 in the soils. Present use pesticides typically degrade fairly rapidly, and in such cases where pesticide 27 containing soils are flooded, dissipation of those pesticides would be expected to occur rapidly. 28 Moreover, seasonal floodplain restoration (CM5) and Yolo Bypass enhancements (CM2) may be 29 managed alongside continuing agriculture, where pesticides may be used on a seasonal basis and 30 where water during flood events may come in contact with residues of these pesticides. Similarly, 31 however, rapid dissipation would be expected, particularly in the large volumes of water involved in 32 flooding. During these flooding events, pesticides potentially suspended in water would not be 33 expected to cause toxicity to aquatic life or cause substantial adverse effects on any other beneficial 34 uses of these water bodies.
- NEPA Effects: In summary, CM13 of Alternative 1A proposes the use of herbicides to control
   invasive aquatic vegetation around habitat restoration sites. Herbicides directly applied to water
   could adversely affect non-target aquatic life, such as aquatic invertebrates and beneficial aquatic
   plants. Use of herbicides could potentially exceed aquatic life toxicity objectives with sufficient
   frequency and magnitude such that beneficial uses would be adversely affected, thus constituting an
   adverse effect on water quality. Mitigation Measure WQ-22 would be available to reduce this effect.
- 41 *CEQA Conclusion*: With the exception of CM13, implementation of CM2–CM21 would not present
   42 new or substantially increased sources of pesticides in the Plan Area. In the long-term,
   43 implementation of conservation measures could possibly result in a limited reduction in pesticide
   44 use throughout the Delta through the potential repurposing of active or fallow agricultural land for
- 45 natural habitat purposes. In the short-term, the repurposing of agricultural land associated with

1 CM4, CM5, and CM10 may expose water used for habitat restoration to pesticide residues. Moreover, 2 CM2 and CM5 may be managed alongside continuing agriculture, where pesticides may be used on a 3 seasonal basis and where water during flood events may come in contact with residues of these 4 pesticides. However, rapid dissipation would be expected, particularly in the large volumes of water 5 involved in flooding, such that aquatic life toxicity objectives would not be exceeded by frequency, 6 magnitude, and geographic extent whereby significant effects on beneficial uses would be expected. 7 CM2–CM21 do not include the use of pesticides known to be bioaccumulative in animals or humans, 8 nor do the conservation measures propose the use of any pesticide currently named in a Section 9 303(d) listing of the affected environment. CM13 proposes the use of herbicides to control invasive 10 aquatic vegetation around habitat restoration sites. Herbicides directly applied to water could 11 include adverse effects on non-target aquatic life, such as aquatic invertebrates and beneficial 12 aquatic plants. As such, aquatic life toxicity objectives could be exceeded with sufficient frequency 13 and magnitude such that beneficial uses would be impacted. Potential environmental effects related 14 only to CM13 are considered significant and unavoidable. Mitigation Measure WO-22 is available to 15 partially reduce this impact of pesticides on water quality; however, no feasible mitigation is 16 available that would reduce it to a level that would be less than significant. This impact is therefore 17 considered significant and unavoidable.

#### 18 Mitigation Measure WQ-22: Implement Principals of Integrated Pest Management

19 Implement the principals of integrated pest management (IPM) in the management of invasive 20 aquatic vegetation under CM13, including the selective use of pesticides applied in a manner 21 that minimizes risks to human health, nontarget organisms and the aquatic ecosystem. In doing 22 so, the project proponents will consult with the Central Valley Water Board, USFWS, NMFS, and 23 CDBW to obtain effective IPM strategies such as selective application of pesticides, timing of 24 applications in order to minimize tidal dispersion, and timing to target the invasive plant species 25 at the most vulnerable times such that less herbicide can be used or the need for repeat 26 applications can be reduced.

## Impact WQ-23: Effects on Phosphorus Concentrations Resulting from Facilities Operations and Maintenance (CM1)

As described under Impact WQ-29, facilities operations and maintenance is not expected to result in
substantial changes in TSS and Turbidity under the project alternative relative to Existing
Conditions in surface waters upstream of the Delta, in the Delta, and in the SWP/CVP Export Service
Areas. Thus in these areas, long-term changes in the levels of suspended sediment-bound
phosphorus are not expected. Additional factors that may affect phosphorus levels are discussed
below.

#### 35 Upstream of the Delta

- The conveyance facilities operations and maintenance (CM1) for Alternative 1A will not contribute additional sources of phosphorus to the water bodies upstream of the Delta. Because phosphorus
- 38 loading to waters upstream of the Delta is not anticipated to change under Alternative 1A, and
- 39 because changes in flows do not necessarily result in changes in concentrations or loading of
- 40 phosphorus to these water bodies, as discussed for the No Action Alternative, substantial changes in
- 41 phosphorus concentration are not anticipated in any of the water bodies of the affected
- 42 environment located upstream of the Delta under Alternative 1A, relative to Existing Conditions or
- 43 the No Action Alternative. Any negligible changes in phosphorus concentrations that may occur in

- 1 these water bodies would not be of frequency, magnitude and geographic extent that would exceed
- 2 adopted phosphorus objectives/criteria (because there are none), adversely affect any beneficial
- 3 uses, or substantially degrade the quality of these water bodies, with regards to phosphorus.

### 4 Delta

5 As discussed for the No Action Alternative, because phosphorus concentrations in the major source 6 waters to the Delta are similar for much of the year, phosphorus concentrations in the Delta are not 7 anticipated to change substantially on a long term-average basis. Additionally, activities associated 8 with CM1 will not contribute additional sources of phosphorus to the Delta. Phosphorus 9 concentrations may increase during January through March at locations where the source fraction of 10 San Joaquin River water increases, due to the higher concentration of phosphorus in the San Joaquin 11 River during these months compared to Sacramento River water or San Francisco Bay water. Based 12 on the DSM2 fingerprinting results (see Appendix 8D, Source Water Fingerprinting Results), together 13 with source water concentrations show in Figure 8-56, the magnitude of increase during these 14 months may range from negligible up to approximately 0.05 mg/L. However, there are no state or 15 federal objectives for phosphorus, and because algal growth rates are limited by availability of light 16 in the Delta, and thus increases or decreases in nutrient levels are, in general, expected to have little 17 effect on productivity, any changes in phosphorus concentrations that may occur at certain locations 18 within the Delta are not anticipated to be of frequency, magnitude and geographic extent that would 19 adversely affect any beneficial uses or substantially degrade the water quality at these locations, 20 with regards to phosphorus.

### 21 SWP/CVP Export Service Areas

Assessment of effects of phosphorus in the SWP and CVP Export Service Areas is based on effects onphosphorus at the Banks and Jones pumping plants.

- 24 Based on the DSM2 fingerprinting results (see Appendix 8D), together with source water 25 concentrations show in Figure 8-56, long-term average monthly and annual phosphorus 26 concentrations at Banks and Jones pumping plants are anticipated to decrease as a result of 27 Sacramento River water replacing San Joaquin River water in exports. During drought conditions, 28 phosphorus concentrations may increase during certain months, but these increases are expected to 29 be negligible (<0.01 mg/L). There are no state or federal objectives for phosphorus. Moreover, given 30 the many factors that contribute to potential algal blooms in the SWP and CVP canals within the 31 Export Service Area, and the lack of studies that have shown a direct relationship between nutrient 32 concentrations in the canals and reservoirs and problematic algal blooms in these water bodies, 33 there is no basis to conclude that any seasonal increases in phosphorus concentrations at the levels 34 expected under this alternative, should they occur, would increase the potential for problem algal 35 blooms in the SWP and CVP Export Service Area.
- Any increases in phosphorus concentrations that may occur in water exported via Banks and Jones
   pumping plants are not expected to result in adverse effects to beneficial uses of exported water or
   substantially degrade the quality of exported water, with regards to phosphorus.
- 39 *NEPA Effects*: The effects on phosphorus from implementing CM1 are determined to not be adverse.
- 40 *CEQA Conclusion:* Key findings discussed in the effects assessment relative to Existing Conditions is
- 41 provided above are summarized here, and are then compared to the CEQA thresholds of significance
- 42 (defined in Section 8.3.2, *Determination of Effects*) for the purpose of making the CEQA impact

- 1 determination for this constituent. For additional details on the effects assessment findings that
- support this CEQA impact determination, see the effects assessment discussion that immediately
   precedes this conclusion.
- 4 Because phosphorus loading to waters upstream of the Delta is not anticipated to change, and
- because changes in flows do not necessarily result in changes in concentrations or loading of
   phosphorus to these water bodies, substantial changes in phosphorus concentration upstream of the
   Delta are not anticipated for Alternative 1A, relative to Existing Conditions.
- Because phosphorus concentrations in the major source waters to the Delta are similar for much of
  the year, phosphorus concentrations in the Delta are not anticipated to change substantially on a
  long term-average basis under Alternative 1A, relative to Existing Conditions. Algal growth rates are
  limited by availability of light in the Delta, and therefore any minor increases in phosphorus levels
  that may occur at some locations and times within the Delta would be expected to have little effect
  on primary productivity in the Delta.
- 14 The assessment of effects of phosphorus under Alternative 1A in the SWP and CVP Export Service
- 15 Areas is based on effects on phosphorus at the Banks and Jones pumping plants. As noted above,
- 16 phosphorus concentrations in the Delta (including Banks and Jones pumping plants) are not
- 17 anticipated to change substantially on a long term-average basis.
- 18 Based on the above, there would be no substantial, long-term increase in phosphorus concentrations 19 in the rivers and reservoirs upstream of the Delta, in the Delta Region, or the waters exported to the 20 CVP and SWP service areas under the Alternative 1A relative to Existing Conditions. As such, this 21 alternative is not expected to cause additional exceedance of applicable water quality 22 objectives/criteria by frequency, magnitude, and geographic extent that would cause adverse effects 23 on any beneficial uses of waters in the affected environment. Because phosphorus concentrations 24 are not expected to increase substantially, no long-term water quality degradation is expected to 25 occur and, thus, no adverse effects to beneficial uses would occur. Phosphorus is not 303(d) listed 26 within the affected environment and thus any minor increases that may occur in some areas would 27 not make any existing phosphorus-related impairment measurably worse because no such 28 impairments currently exist. Because phosphorus is not bioaccumulative, minor increases that may 29 occur in some areas would not bioaccumulate to greater levels in aquatic organisms that would, in 30 turn, pose substantial health risks to fish, wildlife, or humans. This impact is considered to be less 31 than significant. No mitigation is required.

## Impact WQ-24: Effects on Phosphorus Concentrations Resulting from Implementation of CM2-CM21

34 **NEPA Effects:** CM2–CM11 include activities that create additional aquatic habitat within the affected 35 environment, and therefore may increase the total amount of algae and plant-life within the Delta. 36 These activities would not affect phosphorus loading to the affected environment, but may affect 37 phosphorus dynamics and speciation. For example, water column concentrations of total 38 phosphorus may increase or decrease in localized areas as a result of increased or decreased 39 suspended solids, while ortho-phosphate concentrations may be locally altered as a result of 40 changing planktonic and macroinvertebrate species contributing to the cycling of phosphorus 41 within the affected environment. Additionally, depending on age, configuration, location, operation, 42 and season, some of the restoration measures included under these conservation measures may 43 function to remove or sequester phosphorus, but since presently, the specific design, operational 44 criteria, and location of these activities are not well established, the degree to which this would

- 1 occur is unknown. Overall, phosphorus concentrations are not expected to change substantially in
- 2 the affected environment as a result of CM2–CM21. Because increases or decreases in phosphorus
- 3 levels are, in general, expected to have little effect on productivity, any changes in phosphorus
- 4 concentrations that may occur at certain locations within the affected environment are not
- 5 anticipated to be of frequency, magnitude and geographic extent that would adversely affect any
- beneficial uses or substantially degrade the water quality at these locations, with regards tophosphorus.
- 8 Because urban stormwater is a source of phosphorus in the affected environment, CM19, Urban
- 9 Stormwater Treatment, is expected to slightly reduce phosphorus loading to the Delta, thus slightly
- decreasing phosphorus concentrations relative to the No Action Alternative. Implementation of
   CM12-CM18 and CM20-CM21 is not expected to substantially alter phosphorus concentrations in
- 12 the affected environment.
- 13 The effects on phosphorus from implementing CM2–CM21 are considered to be not adverse.
- 14 **CEQA** Conclusion: There would be no substantial, long-term increase in phosphorus concentrations 15 in the rivers and reservoirs upstream of the Delta, in the Delta Region, or the waters exported to the 16 CVP and SWP service areas due to implementation of CM2–CM21 under Alternative 1A relative to 17 Existing Conditions. Because urban stormwater is a source of phosphorus in the affected 18 environment, CM19, Urban Stormwater Treatment, is expected to slightly reduce phosphorus 19 loading to the Delta. As such, implementation of these conservation measures is not expected to 20 cause adverse effects on any beneficial uses of waters in the affected environment. Because 21 phosphorus concentrations are not expected to increase substantially due to these conservation 22 measures, no long-term water quality degradation is expected to occur and, thus, no adverse effects 23 to beneficial uses would occur. Phosphorus is not 303(d) listed within the affected environment and 24 thus any minor increases that may occur in some areas would not make any existing phosphorus-25 related impairment measurably worse because no such impairments currently exist. Because 26 phosphorus is not bioaccumulative, minor increases that may occur in some areas would not 27 bioaccumulate to greater levels in aquatic organisms that would, in turn, pose substantial health 28 risks to fish, wildlife, or humans. This impact is considered to be less than significant. No mitigation 29 is required.

# Impact WQ-25: Effects on Selenium Concentrations Resulting from Facilities Operations and Maintenance (CM1)

### 32 Upstream of the Delta

- 33 For the same reasons stated for the No Action Alternative, Alternative 1A would have negligible, if
- 34 any, effect on selenium concentrations in the rivers and reservoirs upstream of the Delta relative to
- 35 Existing Conditions and the No Action Alternative. Any negligible increases in selenium
- 36 concentrations that could occur in the water bodies of the affected environment upstream of the
- 37 Delta would not be of frequency, magnitude, and geographic extent that would adversely affect any
- 38 beneficial uses or substantially degrade the quality of these water bodies, with regard to selenium.

#### 39 **Delta**

- 40 Modeling scenarios included assumptions regarding how certain habitat restoration activities (CM2
- 41 and CM4) would affect Delta hydrodynamics. To the extent that restoration actions alter
- 42 hydrodynamics within the Delta region, which affects mixing of source waters, these effects are

- 1 included in this assessment of operations-related water quality changes (i.e., CM1). Other effects of
- 2 CM2–CM21 not attributable to hydrodynamics, such as additional loading of a constituent to the
- Delta, are discussed within the impact header for CM2–CM21. See Section 8.3.1.3, *Plan Area*, for
   more information.

5 Selenium concentrations and threshold comparisons for each of the 11 modeled Delta assessment 6 locations under Alternative 1A, relative to Existing Conditions and the No Action Alternative, are 7 presented in Appendix 8M, Selenium, Table M-9a for water, Tables M-11 and M-21 for most biota 8 (whole-body fish [excluding sturgeon], bird eggs [invertebrate diet], bird eggs [fish diet], and fish 9 fillets) throughout the Delta, and Tables M-30 through M-32 for sturgeon at the two western Delta 10 locations. Figures 8-59a and 8-60a present graphical distributions of predicted selenium 11 concentration changes (shown as changes in available assimilative capacity based on 1.3 µg/L) in water at each modeled assessment location for all years. Appendix 8M, Figure M-21 provides more 12 13 detail in the form of monthly patterns of selenium concentrations in water during the modeling 14 period.

15 Alternative 1A would result in little to no changes in long-term average selenium concentrations in 16 water at all modeled Delta assessment locations relative to Existing Conditions and the No Action 17 Alternative (Appendix 8M, Selenium, Table M-9a). Long-term average concentrations at some 18 interior and western Delta locations would increase by  $0.01-0.02 \mu g/L$  for the entire period 19 modeled (1976–1991). These small increases in selenium concentrations in water would result in 20 small reductions (2% or less) in available assimilative capacity for selenium, relative to the 1.3 µg/L 21 USEPA draft water quality criterion (Figures 8-59a and 8-60a). The long-term average selenium 22 concentrations in water for Alternative 1A (range  $0.09-0.38 \,\mu g/L$ ) would be similar to those for 23 Existing Conditions (range  $0.09-0.41 \ \mu g/L$ ) and the No Action Alternative (range  $0.09-0.38 \ \mu g/L$ ), 24 and all would be below the USEPA draft water quality criterion of 1.3  $\mu$ g/L (Appendix 8M, Table 9a).

25 Relative to Existing Conditions and the No Action Alternative, Alternative 1A would result in very 26 small changes (1% or less) in estimated selenium concentrations in most biota (whole-body fish, 27 bird eggs [invertebrate diet], bird eggs [fish diet], and fish fillets) throughout the Delta, with little 28 difference among locations (Figures 8-61a through 8-64b; Appendix 8M, Selenium, Table M-21). 29 Level of Concern Exceedance Quotients (i.e., modeled tissue divided by Level of Concern 30 benchmarks) for selenium concentrations in those biota for all years and for drought years are less 31 than 1.0 (indicating low probability of adverse effects). Similarly, Advisory Tissue Level Exceedance 32 Quotients for selenium concentrations in fish fillets for all years and drought years also are less than 33 1.0. Estimated selenium concentrations in sturgeon for the San Joaquin River at Antioch are 34 predicted to increase by about 12% relative to Existing Conditions and to the No Action Alternative 35 in all years (from about 4.7 to 5.3 mg/kg dry weight), and those for sturgeon in the Sacramento 36 River at Mallard Island are predicted to increase by about 7% in all years (from about 4.4 to 4.7 37 mg/kg dry weight) (Appendix 8M, Tables M-30 and M-31). Selenium concentrations in sturgeon 38 during drought years are expected to increase by only 2% or 3% at those locations (Appendix 8M, 39 Tables M-30 and M-31). Detection of small changes in whole-body sturgeon such as those estimated 40 for the western Delta would require very large sample sizes because of the inherent variability in 41 fish tissue selenium concentrations. Low Toxicity Threshold Exceedance Quotients for selenium 42 concentrations in sturgeon in the western Delta would exceed 1.0 (indicating a higher probability 43 for adverse effects) for drought years at both locations (as they do for Existing Conditions and the 44 No Action Alternative), and would increase slightly, from 0.94 to 1.1, for all years in the San Joaquin 45 River at Antioch (Appendix 8M, Table M-32).

1 The disparity between larger estimated changes for sturgeon and smaller changes for other biota is 2 attributable largely to differences in modeling approaches, as described in Appendix 8M, Selenium. 3 The model for most biota was calibrated to encompass the varying concentration-dependent uptake 4 from waterborne selenium concentrations (expressed as the K<sub>d</sub>, which is the ratio of selenium 5 concentrations in particulates [as the lowest level of the food chain] relative to the waterborne 6 concentration) that was exhibited in data for largemouth bass in 2000, 2005, and 2007 at various 7 locations across the Delta. In contrast, the modeling for sturgeon could not be similarly calibrated at 8 the two western Delta locations and used literature-derived uptake factors and trophic transfer 9 factors for the estuary from Presser and Luoma (2013). As noted in the appendix, there was a 10 significant negative log-log relationship of K<sub>d</sub> to waterborne selenium concentration that reflected 11 the greater bioaccumulation rates for bass at low waterborne selenium than at higher 12 concentrations. (There was no difference in bass selenium concentrations in the Sacramento River 13 at Rio Vista in comparison to the San Joaquin River at Vernalis in 2000, 2005, and 2007 [Foe 2010], 14 despite a nearly 10-fold difference in waterborne selenium.) Thus, there is more confidence in the 15 site-specific modeling based on the Delta-wide model that was calibrated for bass data than in the 16 estimates for sturgeon based on "fixed" Kds for all years and for drought years without regard to 17 waterborne selenium concentration at the two locations in different time periods.

18 Increased water residence times could increase the bioaccumulation of selenium in biota, thereby 19 potentially increasing fish tissue and bird egg concentrations of selenium (see residence time 20 discussion in Appendix 8M, Selenium, and Presser and Luoma [2010b]). Thus, residence time was 21 assessed for its relevance to selenium bioaccumulation. Table 8-60a shows the time for neutrally 22 buoyant particles to move through the Delta (surrogate for flow and residence time). Although an 23 increase in residence time throughout the Delta is expected under the No Action Alternative, relative 24 to Existing Conditions (because of climate change and sea level rise), the change is fairly small in 25 most areas of the Delta.

26 Relative to Existing Conditions and the No Action Alternative, increases in residence times for 27 Alternative 1A would be greater in the East Delta than in other sub-regions. Relative to Existing 28 Conditions, annual average residence times for Alternative 1A in the East Delta are expected to 29 increase by more than 8 days (Table 8-60a). Relative to the No Action Alternative, annual average 30 residence times for Alternative 1A in the Cache Slough are expected to increase by up to 10 days. 31 Increases in residence times for other sub-regions would be smaller, especially as compared to 32 Existing Conditions and the No Action Alternative (which are longer than those modeled for the East 33 Delta). As mentioned above, these results incorporate hydrodynamic effects of both CM1 and CM2 34 and CM4, and the effects of CM1 cannot be distinguished from the effects of CM2 and CM4. However, 35 it is expected that CM2 and CM4 are substantial drivers of the increased residence time.

36 Presser and Luoma (2010b) summarized and discussed selenium uptake in the Bay-Delta (including 37 hydrologic conditions [e.g., Delta outflow and residence time for water],  $K_{ds}$  [the ratio of selenium 38 concentrations in particulates, as the lowest level of the food chain, relative to the waterborne 39 concentration], and associated tissue concentrations [especially in clams and their consumers, such 40 as sturgeon]). When the Delta Outflow Index (daily average flow per month) decreased by five-fold (73,732 cfs in June 1998 to 12, 251 cfs in October 1998), residence time doubled (from 11 to 22 41 42 days) and the calculated mean K<sub>d</sub> also doubled (from 3,198 to 6,501). However, when daily average 43 Delta outflow in November 1999 was only 6,951 cfs (i.e., about one-half that in October 1998) and 44 residence time was 70 days, the calculated mean K<sub>d</sub> (7,614) did not increase proportionally.

- 1 Models are not available to quantitatively estimate the level of changes in selenium bioaccumulation 2 as related to residence time, but the effects of residence time are incorporated in the 3 bioaccumulation modeling for selenium that was based on higher K<sub>d</sub> values for drought years in 4 comparison to wet, normal, or all years; see Appendix 8M, Selenium. If increases in fish tissue or bird 5 egg selenium were to occur, the increases would likely be of concern only where fish tissues or bird 6 eggs are already elevated in selenium to near or above thresholds of concern. That is, where biota 7 concentrations are currently low and not approaching thresholds of concern (which, as discussed 8 above, is the case throughout the Delta, except for sturgeon in the western Delta), changes in 9 residence time alone would not be expected to cause them to then approach or exceed thresholds of 10 concern. In consideration of this factor, although the Delta as a whole is a CWA Section 303(d)-listed 11 water body for selenium, and although monitoring data of fish tissue or bird eggs in the Delta are 12 sparse, the most likely area in which biota tissues would be at levels high enough that additional 13 bioaccumulation due to increased residence time from restoration areas would be a concern is the 14 western Delta and Suisun Bay for sturgeon, as discussed above. As shown in Table 8-60a, the overall 15 increase in residence time estimated in the western Delta is 2 days relative to Existing Conditions, 16 and 5 days relative to the No Action Alternative. Given the available information, these increases are 17 small enough that they are not expected to substantially affect selenium bioaccumulation in the 18 western Delta. Because CM2 and CM4 are expected to be substantial drivers of the increased 19 residence times, further discussion is included in Impact WQ-26 below.
- 20 In summary, relative to Existing Conditions and the No Action Alternative, Alternative 1A would 21 result in essentially no change in selenium concentrations throughout the Delta for most biota 22 (approximately 1% or less), although increases in selenium concentrations are predicted for sturgeon in the western Delta. Concentrations of selenium in sturgeon would exceed only the lower 23 24 benchmark, indicating a low potential for adverse effects. The modeling of bioaccumulation for 25 sturgeon is less calibrated to site-specific conditions than that for other biota, which was calibrated 26 on a robust dataset for modeling of bioaccumulation in largemouth bass as a representative species 27 for the Delta. Overall, Alternative 1A would not be expected to substantially increase the frequency 28 with which applicable benchmarks would be exceeded in the Delta (there being only a small 29 increase for sturgeon relative to the low benchmark and no exceedance of the high benchmark) or 30 substantially degrade the quality of water in the Delta, with regard to selenium.

### 31 SWP/CVP Export Service Areas

32 Alternative 1A would result in small  $(0.05-0.06 \,\mu g/L)$  decreases in long-term average selenium 33 concentrations in water at the Banks and Jones pumping plants, relative to Existing Conditions and 34 the No Action Alternative, for the entire period modeled (Appendix 8M, Table M-9a). These 35 decreases in selenium concentrations in water would result in increases in available assimilative 36 capacity for selenium at these pumping plants of 6–7%, relative to the 1.3 µg/L benchmark (Figures 37 8-59a and 8-60a). Furthermore, the long-term average selenium concentrations in water for 38 Alternative 1A (range 0.15–0.2 μg/L) would be well below the USEPA draft water quality criterion of 39 1.3 μg/L (Table M-9a in Appendix 8M).

- 40 Relative to Existing Conditions and the No Action Alternative, Alternative 1A would result in very
- 41 small changes (less than 1%) in estimated selenium concentrations in biota (whole-body fish, bird
- 42 eggs [invertebrate diet], bird eggs [fish diet], and fish fillets) (Figures 8-61a through 8-64b;
- 43 Appendix 8M, *Selenium*, Table M-21) at the Banks and Jones pumping plants. Concentrations in biota
  44 would not exceed any selenium benchmarks for Alternative 1A (Figures 8-61a through 8-64b).

*NEPA Effects:* Based on the discussion above, the effects on selenium (both as waterborne and as
 bioaccumulated in biota) from Alternative 1A are not considered to be adverse.

*CEQA Conclusion*: Key findings discussed in the effects assessment provided above are summarized
 here, and are then compared to the CEQA thresholds of significance (defined in Section 8.3.2,
 *Determination of Effects*) for the purpose of making the CEQA impact determination for selenium.
 For additional details on the effects assessment findings that support this CEQA impact
 determination, see the effects assessment discussion that immediately precedes this conclusion.

8 There are no substantial point sources of selenium in watersheds upstream of the Delta, and no 9 substantial nonpoint sources of selenium in the watersheds of the Sacramento River and the eastern 10 tributaries. Nonpoint sources in the San Joaquin Valley that contribute selenium to the Delta will be 11 controlled through a TMDL developed by the Central Valley Water Board (2001) for the lower San 12 Joaquin River, established limits for the Grassland Bypass Project, and Basin Plan objectives (Central 13 Valley Water Board [2010d] and State Water Board [2010b, 2010c]) that are expected to result in 14 decreasing discharges of selenium from the San Joaquin River to the Delta. Consequently, any 15 modified reservoir operations and subsequent changes in river flows under Alternative 1A, relative 16 to Existing Conditions, are expected to cause negligible changes in selenium concentrations in water. 17 Any negligible changes in selenium concentrations that may occur in the water bodies of the affected 18 environment located upstream of the Delta would not be of frequency, magnitude, and geographic 19 extent that would adversely affect any beneficial uses or substantially degrade the quality of these 20 water bodies as related to selenium.

21 Relative to Existing Conditions, modeling estimates indicate that Alternative 1A would result in 22 essentially no change in selenium concentrations in water or most biota throughout the Delta, with 23 no exceedances of benchmarks for biological effects. The Low Toxicity Threshold Exceedance 24 Ouotient for selenium concentrations in sturgeon for all years in the San Joaquin River at Antioch 25 would increase slightly, from 0.94 for Existing Conditions to 1.1 for Alternative 1A. Concentrations 26 of selenium in sturgeon would exceed only the lower benchmark, indicating a low potential for 27 adverse effects. Overall, Alternative 1A would not be expected to substantially increase the 28 frequency with which applicable benchmarks would be exceeded in the Delta (there being only a 29 small exceedance relative to the low benchmark for sturgeon and no exceedance of the high 30 benchmark) or substantially degrade the quality of water in the Delta, with regard to selenium.

Assessment of effects of selenium in the SWP/CVP Export Service Areas is based on effects on
 selenium concentrations at the Banks and Jones pumping plants. Relative to Existing Conditions,
 Alternative 1A would cause no increase in the frequency with which applicable benchmarks would
 be exceeded, and would slightly improve the quality selenium concentrations of water in at the
 Banks and Jones pumping plants.

36 Based on the above, selenium concentrations that would occur in water under Alternative 1A would 37 not cause additional exceedances of applicable state or federal numeric or narrative water quality 38 objectives/criteria, or other relevant water quality effects thresholds identified for this assessment 39 (Appendix 8M; Table 8-54), by frequency, magnitude, and geographic extent that would result in 40 adverse effects to one or more beneficial uses within affected water bodies. In comparison to 41 Existing Conditions, water quality conditions under this alternative would not increase levels of 42 selenium by frequency, magnitude, and geographic extent such that the affected environment would 43 be expected to have measurably higher body burdens of selenium in aquatic organisms, thereby 44 substantially increasing the health risks to wildlife (including fish) or humans consuming those

- 1 organisms. Water quality conditions under this alternative with respect to selenium would not cause
- 2 long-term degradation of water quality in the affected environment, and therefore would not result
- 3 in use of available assimilative capacity such that exceedances of water quality objectives/criteria
- 4 would be likely and would result in substantially increased risk for adverse effects to one or more
- 5 beneficial uses. This alternative would not further degrade water quality by measurable levels, on a
- long-term basis, for selenium and, thus, cause the CWA Section 303(d)-listed impairment of
  beneficial use to be made discernibly worse. This impact is considered to be less than significant. No
- 8 mitigation is required.

# 9 Impact WQ-26: Effects on Selenium Concentrations Resulting from Implementation of CM2 10 CM21

- *NEPA Effects:* In general, with the possible exception of changes in Delta hydrodynamics resulting
   from habitat restoration, CM2-CM21 would not substantially increase selenium concentrations in
   the water bodies of the affected environment. Modeling scenarios included assumptions regarding
   how certain habitat restoration activities (CM2 and CM4) would affect Delta hydrodynamics, and
   thus such effects of these restoration measures were included in the assessment of CM1 facilities
   operations and maintenance (see Impact WQ-25).
- 17 As discussed in Impact WQ-25, implementation of these conservation measures may increase water 18 residence time within the restoration areas. Increased restoration area water residence times could increase the bioaccumulation of selenium in biota, thereby potentially increasing fish tissue and bird 19 20 egg concentrations of selenium (see residence time discussion in Appendix 8M, Selenium, and 21 Presser and Luoma [2010b]). Models are not available to quantitatively estimate the level of changes 22 in selenium bioaccumulation as related to residence time, but the effects of residence time are 23 incorporated in the bioaccumulation modeling for selenium that was based on higher K<sub>d</sub> values for 24 drought years in comparison to wet, normal, or all years; see Appendix 8M, Selenium. If increases in 25 fish tissue or bird egg selenium were to occur, the increases would likely be of concern only where 26 fish tissues or bird eggs are already elevated in selenium to near or above thresholds of concern. 27 That is, where biota concentrations are currently low and not approaching thresholds of concern 28 (which, as discussed above, is the case throughout the Delta, except for sturgeon in the western 29 Delta), changes in residence time alone would not be expected to cause them to then approach or 30 exceed thresholds of concern. In consideration of this factor, although the Delta as a whole is a CWA 31 Section 303(d)-listed water body for selenium, and although monitoring data of fish tissue or bird 32 eggs in the Delta are sparse, the most likely area in which biota tissues would be at levels high 33 enough that additional bioaccumulation due to increased residence time from restoration areas 34 would be a concern is the western Delta and Suisun Bay for sturgeon, as discussed above. As shown 35 in Table 8-60a, the overall increase in residence time estimated in the western Delta is 2 days 36 relative to Existing Conditions, and 5 days relative to the No Action Alternative. Given the available 37 information, these increases are small enough that they are not expected to substantially affect 38 selenium bioaccumulation in the western Delta.
- The western Delta and Suisun Bay receive elevated selenium loads from North San Francisco Bay
  (including San Pablo Bay, Carquinez Strait, and Suisun Bay) and from the San Joaquin River. The San
  Francisco Bay Water Board is conducting a TMDL project to address selenium toxicity in the North
  San Francisco Bay (North Bay), defined to include a portion of the Delta, Suisun Bay, Carquinez
  Strait, San Pablo Bay, and the Central Bay (State Water Resources Control Board 2011). The North
  Bay selenium TMDL will identify and characterize selenium sources to the North Bay and the
- Bay selenium TMDL will identify and characterize selenium sources to the North Bay and the
   processes that control the uptake of selenium by wildlife. The TMDL will quantify selenium loads,

1 develop and assign waste load and load allocations among sources, and include an implementation 2 plan designed to achieve the TMDL and protect beneficial uses. Nonpoint sources of selenium in the 3 San Joaquin Valley that contribute selenium to the San Joaquin River, and thus the Delta and Suisun 4 Bay, will be controlled through a TMDL developed by the Central Valley Water Board (2001) for the 5 lower San Joaquin River, established limits for the Grassland Bypass Project, and Basin Plan 6 objectives (Central Valley Regional Water Quality Control Board 2010d; State Water Resources 7 Control Board 2010b and 2010c) that are expected to result in decreasing discharges of selenium 8 from the San Joaquin River to the Delta.

9 The South Delta receives elevated selenium loads from the San Joaquin River, and as Table 8-60a 10 shows, residence times in this area are expected to increase on an annual average by 11 days 11 relative to Existing Conditions, and 9 days relative to the No Action Alternative. However, as 12 discussed in Impact WO-25, biota concentrations in the South Delta are not approaching levels of 13 concern. Furthermore, in contrast to Suisun Bay and possibly the western Delta in the future, the 14 South Delta lacks the overbite clam (Corbula [Potamocorbula] amurensis), which is considered a key 15 driver of selenium bioaccumulation in Suisun Bay, due to its high bioaccumulation of selenium and 16 its role in the benthic food web that includes long-lived sturgeon. The South Delta does have 17 Corbicula fluminea, another bivalve that bioaccumulates selenium, but to a lesser degree than the 18 overbite clam (Lee et al. 2006). Also, as mentioned above, nonpoint sources of selenium in the San 19 Joaquin Valley that contribute selenium to the Delta will be controlled through a TMDL developed by 20 the Central Valley Water Board (2001) for the lower San Joaquin River, established limits for the 21 Grassland Bypass Project, and Basin Plan objectives (Central Valley Regional Water Quality Control 22 Board 2010d; State Water Resources Control Board 2010b and 2010c) that are expected to result in decreasing discharges of selenium from the San Joaquin River to the Delta. Further, if selenium 23 24 levels in the San Joaquin River are not sufficiently reduced via these efforts, it is expected that the 25 State Water Board and Central Valley Water Board would initiate additional TMDLs to further 26 control nonpoint sources of selenium. Given the available information, these increases are small 27 enough that they are not expected to cause selenium concentrations in biota in the south Delta to 28 approach or exceed thresholds of concern.

29 Wetland restoration areas will not be designed such that water flows in and does not flow out. 30 Exchange of water between the restoration areas and existing Delta channels is an important design 31 factor, since one goal of the restoration areas is to export food produced in these areas to the rest of 32 the Delta (see BDCP Chapter 3, Conservation Strategy, Section 3.3, Biological Goals and Objectives). 33 Thus, these areas can be thought of as "flow-through" systems. Consequently, although water 34 residence times associated with BDCP restoration could increase, they are not expected to increase 35 without bound, and selenium concentrations in the water column would not continue to build up 36 and be recycled in sediments and organisms as may be the case within a closed system.

37 However, because increases in bioavailable selenium in the habitat restoration areas are uncertain, 38 proposed avoidance and minimization measures would require evaluating risks of selenium 39 exposure at a project level for each restoration area, minimizing to the extent feasible potential risk 40 of additional bioaccumulation, and monitoring selenium levels in fish and/or wildlife to establish 41 whether, or to what extent, additional bioaccumulation is occurring. See Appendix 3B, 42 Environmental Commitments, AMMs, and CMs, for a description of the environmental commitment 43 project proponents are making with respect to Selenium Management; and Appendix 3.C of the 44 BDCP for additional detail on this avoidance and minimization measure (AMM27). Data generated as 45 part of the avoidance and minimization measures will assist the State and Regional Water Boards in 46 determining whether beneficial uses are being impacted by selenium, and thus will provide the data

- necessary to support regulatory actions (including additional TMDL development), should such
   actions be warranted.
- 3 Given the factors discussed in the assessment above, any increases in bioaccumulation rates from 4 waterborne selenium that could occur in some areas as a result of increased water residence time 5 would not be of sufficient magnitude and geographic extent that any portion of the Delta would be 6 expected to have measurably higher body burdens of selenium in aquatic organisms and, therefore, 7 would not substantially increase risk for adverse effects to beneficial uses. Furthermore, although 8 the Delta is a 303(d)-listed water body for selenium, given the discussion in the assessment above, it 9 is unlikely that restoration areas would result in measurable increases in selenium in fish tissues or 10 bird eggs such that the beneficial use impairment would be made discernibly worse.
- Because it is unlikely that substantial increases in selenium in fish tissues or bird eggs would occur such that effects on aquatic life beneficial uses would be anticipated, and because of the avoidance and minimization measures that are designed to further minimize and evaluate the risk of such increases, the effects of WQ-26 are considered not adverse.
- *CEQA Conclusion*: There would be no substantial, long-term increase in selenium concentrations in
   water in the rivers and reservoirs upstream of the Delta, water in the Delta, or the waters exported
   to the CVP and SWP service areas due to implementation of CM2-CM21 relative to Existing
   Conditions. Waterborne selenium concentrations under this alternative would not exceed applicable
   water quality objectives/criteria.
- 20 Given the factors discussed in the assessment above, any increases in bioaccumulation rates from 21 waterborne selenium that could occur in some areas as a result of increased water residence times 22 would not be of sufficient magnitude and geographic extent that any portion of the Delta would be 23 expected to have measurably higher body burdens of selenium in aquatic organisms, and therefore 24 would not substantially increase risk for adverse effects to beneficial uses. CM2-CM21 would not 25 cause long-term degradation of water quality resulting in sufficient use of available assimilative 26 capacity such that occasionally exceeding water quality objectives/criteria would be likely. Also, 27 CM2–CM21 would not result in substantially increased risk for adverse effects to any beneficial uses. 28 Furthermore, although the Delta is a 303(d)-listed water body for selenium, given the discussion in 29 the assessment above, it is unlikely that restoration areas would result in measurable increases in 30 selenium in fish tissues or bird eggs such that the beneficial use impairment would be made 31 discernibly worse.
- Because it is unlikely that substantial increases in selenium in fish tissues or bird eggs would occur
  such that effects on aquatic life beneficial uses would be anticipated, and because of the avoidance
  and minimization measures that are designed to further minimize and evaluate the risk of such
  increases (see Appendix 3.C of the BDCP for more detail on AMM27) also described as the Selenium
  Management environmental commitment (see Appendix 3B, *Environmental Commitments, AMMs, and CMs*), this impact is considered less than significant. No mitigation is required.

## Impact WQ-27: Effects on Trace Metal Concentrations Resulting from Facilities Operations and Maintenance (CM1)

### 40 Upstream of the Delta

For the same reasons stated for the No Action Alternative, Alternative 1A would result in negligible,
and likely immeasurable, increases in trace metal concentrations in the rivers and reservoirs

- 1 upstream of the Delta, relative to Existing Conditions and the No Action Alternative. Effects due to
- 2 the operation and maintenance of the conveyance facilities are expected to be immeasurable, on an
- 3 annual and long-term average basis. As such, Alternative 1A would not be expected to substantially
- 4 increase the frequency with which applicable Basin Plan objectives or CTR criteria would be
- 5 exceeded in water bodies of the affected environment located upstream of the Delta or substantially
- 6 degrade the quality of these water bodies, with regard to trace metals.

### 7 Delta

8 For the same reasons stated for the No Action Alternative, Alternative 1A would not result in 9 substantial increases in trace metal concentrations in the Delta relative to Existing Conditions and 10 the No Action Alternative. Effects due to the operation and maintenance of the conveyance facilities 11 are expected to be negligible, on a long-term average basis. As such, Alternative 1A would not be 12 expected to substantially increase the frequency with which applicable Basin Plan objectives or CTR 13 criteria would be exceeded in the Delta or substantially degrade the quality of Delta waters, with 14 regard to trace metals.

### 15 SWP/CVP Export Service Areas

16 For the same reasons stated for the No Action Alternative, Alternative 1A would not result in 17 substantial increases in trace metal concentrations in the water exported from the Delta or diverted 18 from the Sacramento River through the proposed conveyance facilities. As such, there is not 19 expected to be substantial changes in trace metal concentrations in the SWP/CVP export service 20 area waters under Alternative 1A, relative to Existing Conditions and the No Action Alternative. As 21 such, Alternative 1A would not be expected to substantially increase the frequency with which 22 applicable Basin Plan objectives or CTR criteria would be exceeded in the water bodies of the 23 affected environment in the SWP and CVP Service Area or substantially degrade the quality of these 24 water bodies, with regard to trace metals.

- *NEPA Effects:* In summary, Alternative 1A, relative to the No Action Alternative, would not cause a
   substantial increase in long-term average trace metals concentrations within the affected
   environment, nor would it cause an increased frequency of water quality objective/criteria
   exceedances within the affected environment. The effect on trace metals is determined not to be
   adverse.
- *CEQA Conclusion:* Key findings discussed in the effects assessment provided above are summarized
   here, and are then compared to the CEQA thresholds of significance (defined in Section 8.3.2,
   *Determination of Effects*) for the purpose of making the CEQA impact determination for this
   constituent. For additional details on the effects assessment findings that support this CEQA impact
   determination, see the effects assessment discussion that immediately precedes this conclusion.
- While greater water demands under the Alternative 1A would alter the magnitude and timing of
  reservoir releases north, south and east of the Delta, these activities would have no substantial effect
  on the various watershed sources of trace metals. Moreover, long-term average flow and trace
  metals at Sacramento River at Hood and San Joaquin River at Vernalis are poorly correlated;
  therefore, changes in river flows would not be expected to cause a substantial long-term change in
- 40 trace metal concentrations upstream of the Delta.
- 41 Average and 95<sup>th</sup> percentile trace metal concentrations are very similar across the primary source
  42 waters to the Delta. Given this similarity, very large changes in source water fraction would be

- necessary to effect a relatively small change in trace metal concentration at a particular Delta
  location. Moreover, average and 95<sup>th</sup> percentile trace metal concentrations for these primary source
  waters are all below their respective water quality criteria, including those that are hardness-based
  without a WER adjustment. No mixing of these three source waters could result in a metal
  concentration greater than the highest source water concentration, and given that trace metals do
  not already exceed water quality criteria, more frequent exceedances of criteria in the Delta would
  not be expected to occur under the Alternative 1A.
- 8 The assessment of the Alternative 1A effects on trace metals in the SWP/CVP Export Service Areas is
- 9 based on assessment of changes in trace metal concentrations at Banks and Jones pumping plants.
- As just discussed regarding similarities in Delta source water trace metal concentrations, the
   Alternative 1A is not expected to result in substantial changes in trace metal concentrations in Delta
   waters, including Banks and Jones pumping plants, therefore effects on trace metal concentrations
   in the SWP/CVP Export Service Area are expected to be negligible.
- 14 Based on the above, there would be no substantial long-term increase in trace metal concentrations 15 in the rivers and reservoirs upstream of the Delta, in the Delta Region, or the SWP/CVP export 16 service area waters under Alternative 1A relative to Existing Conditions. As such, this alternative is 17 not expected to cause additional exceedance of applicable water quality objectives by frequency. 18 magnitude, and geographic extent that would cause adverse effects on any beneficial uses of waters 19 in the affected environment. Because trace metal concentrations are not expected to increase 20 substantially, no long-term water quality degradation for trace metals is expected to occur and, thus, 21 no adverse effects to beneficial uses would occur. Furthermore, any negligible changes in long-term 22 trace metal concentrations that may occur in water bodies of the affected environment would not be 23 expected to make any existing beneficial use impairments measurably worse. The trace metals 24 discussed in this assessment are not considered bioaccumulative, and thus would not directly cause 25 bioaccumulative problems in aquatic life or humans. This impact is considered to be less than 26 significant. No mitigation is required.

# Impact WQ-28: Effects on Trace Metal Concentrations Resulting from Implementation of CM2-CM21

- 29 NEPA Effects: Implementation of CM2-CM21 present no new sources of trace metals to the affected 30 environment, including areas upstream of the Delta, within the Delta, or in the SWP and CVP service 31 areas. However, CM19, which would fund projects to contribute to reducing pollutant discharges in 32 stormwater, would be expected to reduce trace metal loading to surface waters of the affected 33 environment. The remaining conservation measures would not be expected to affect trace metal 34 levels, because they are actions that do not affect the presence of trace metal sources. As they 35 pertain to trace metals, implementation of these conservation measures would not be expected to 36 adversely affect beneficial uses of the affected environment or substantially degrade water quality 37 with respect to trace metals.
- In summary, implementation of CM2-CM21 under Alternative 1A, relative to the No Action
   Alternative, would have negligible, if any, effect on trace metals concentrations. The effect on trace
   metals from implementing CM2-CM21 is determined not to be adverse.
- 41 *CEQA Conclusion:* Implementation of CM2–CM21 under Alternative 1A would not cause substantial
- 42 long-term increase in trace metal concentrations in the rivers and reservoirs upstream of the Delta,
- 43 in the Delta Region, or the SWP/CVP export service area. As such, this alternative is not expected to
- 44 cause additional exceedance of applicable water quality objectives by frequency, magnitude, and

- 1 geographic extent that would cause adverse effects on any beneficial uses of waters in the affected
- 2 environment. Because trace metal concentrations are not expected to increase substantially, no
- 3 long-term water quality degradation for trace metals is expected to occur and, thus, no adverse
- 4 effects to beneficial uses would occur. Furthermore, any negligible changes in long-term trace metal
- 5 concentrations that may occur throughout the affected environment would not be expected to make
- any existing beneficial use impairments measurably worse. The trace metals discussed in this
   assessment are not considered bioaccumulative, and thus would not directly cause bioaccumulative
- 8 problems in aquatic life or humans. This impact is considered to be less than significant. No
- 9 mitigation is required.

# ImpactWQ-29: Effects on TSS and Turbidity Resulting from Facilities Operations and Maintenance (CM1)

### 12 Upstream of the Delta

For the same reasons stated for the No Action Alternative, Alternative 1A is expected to have minimal effect on TSS concentrations and turbidity levels (highs, lows, typical conditions) in reservoirs and rivers upstream of the Delta relative to Existing Conditions and the No Action Alternative. Any minor increases in TSS concentrations and turbidity levels that may occur under Alternative 1A would not be of sufficient frequency, magnitude, and geographic extent that would result in adverse effects on beneficial uses within the Upstream of the Delta Region, or substantially degrade the quality of these water bodies, with regard to TSS and turbidity.

### 20 **Delta**

21 The TSS concentrations and turbidity levels of Delta inflows under operational and maintenance 22 conditions of Alternative 1A are not expected to be substantially different from those occurring 23 under Existing Conditions or would occur under the No Action Alternative. However, the 24 implementation of this alternative would change the quantity of Delta inflows, which would affect 25 Delta hydrodynamics and, thus, erosion and deposition potential in certain Delta channels. Localized 26 changes in TSS concentrations and turbidity levels could occur, depending on how rapidly the Delta 27 hydrodynamics are altered and the channels equilibrate with the new tidal flux regime, after 28 implementation of this alternative. The magnitude of increases in TSS concentrations and turbidity 29 levels in the affected channels due to higher potential of erosion cannot be readily quantified. 30 However, geomorphic changes associated with sediment transport and deposition are usually 31 gradual, occurring over years. Because the diversions would not substantially affect flows in high 32 storm events, it is expected that the TSS concentrations and turbidity levels in the affected channels 33 would not be substantially different from the levels under Existing Conditions or the No Action 34 Alternative. Consequently, any notable increases in TSS concentrations and turbidity levels that may 35 occur under Alternative 1A would likely be short-term in nature and long-term changes under this 36 alternative would not be of sufficient frequency, magnitude and geographic extent that would result 37 in adverse effects on beneficial uses in the Delta region, or substantially degrade the quality of these 38 water bodies, with regard to TSS and turbidity.

### 39 SWP/CVP Export Service Areas

The water delivered to the SWP/CVP Export Service Areas would differ from that under Existing
Conditions and the No Action Alternative, as it would consist of water diverted directly from the
Sacramento River at Hood in addition to water withdrawn from the Delta at the current export
Historical median turbidity levels in the Sacramento River at Hood (11 NTU) and in the Delta

- 1 waters at the Harvey O. Banks Pumping Plant Headworks (11 NTU) are similar (Figure 8-47) and
- 2 mean turbidity levels differ by 5 NTU (13 NTU at Banks pumping plant and 18 NTU in the
- 3 Sacramento River at Hood). Thus, it is expected that the TSS concentrations and turbidity levels in
- 4 the vicinity of the south Delta export pumps would not be substantially different from the levels
- under the Existing Conditions or the No Action Alternative. Consequently, the increases in TSS
   concentrations and turbidity levels that may occur under Alternative 1A would not be of sufficient
- concentrations and turbidity levels that may occur under Alternative 1A would not be of sufficient
   frequency, magnitude, and geographic extent that would result in adverse effects on beneficial uses
- 8 within the SWP/CVP Export Service Areas or substantially degrade the quality of these water bodies,
- 9 with regard to TSS and turbidity.
- *NEPA Effects*: The effects on TSS and turbidity from implementing CM1 is determined to not be
   adverse.
- *CEQA Conclusion:* Key findings discussed in the effects assessment provided above are summarized
   here, and are then compared to the CEQA thresholds of significance (defined in Section 8.3.2,
   *Determination of Effects*) for the purpose of making the CEQA impact determination for this
   constituent. For additional details on the effects assessment findings that support this CEQA impact
   determination, see the effects assessment discussion that immediately precedes this conclusion.
- 17 Changes river flow rate and reservoir storage that would occur under Alternative 1A, relative to 18 Existing Conditions, would not be expected to result in a substantial adverse change in TSS 19 concentrations and turbidity levels in the reservoirs and rivers upstream of the Delta, given that 20 suspended sediment concentrations are more affected by season than flow. Site-specific and 21 temporal exceptions may occur due to localized temporary construction activities, dredging 22 activities, development, or other land use changes would be site-specific and temporal, which would 23 be regulated to limit both their short-term and long-term effects on TSS and turbidity levels to less 24 than substantial levels.
- Within the Delta, geomorphic changes associated with sediment transport and deposition are
  usually gradual, occurring over years, and high storm event inflows would not be substantially
  affected. Thus, it is expected that the TSS concentrations and turbidity levels in the affected channels
  would not be substantially different from the levels under Existing Conditions. Consequently, this
  alternative is expected to have minimal effect on TSS concentrations and turbidity levels in the Delta
  region, relative to Existing Conditions.
- 31 There is not expected to be substantial, if even measurable, changes in TSS concentrations and
- 32 turbidity levels in the SWP/CVP Export Service Areas waters under Alternative 1A, relative to
- 33 Existing Conditions, because this alternative is not expected to result in substantial changes in TSS
- 34 concentrations and turbidity levels at the south Delta export pumps, relative to Existing Conditions.
- 35 Therefore, this alternative is not expected to cause additional exceedance of applicable water quality
- 36 objectives where such objectives are not exceeded under Existing Conditions. Because TSS
- 37 concentrations and turbidity levels are not expected to be substantially different, long-term water
- 38 quality degradation is not expected, and, thus, beneficial uses are not expected to be adversely
- 39 affected. Finally, TSS and turbidity are neither bioaccumulative nor Clean Water Act Section 303(d)
- 40 listed constituents. This impact is considered to be less than significant. No mitigation is required.

#### 1 Impact WQ-30: Effects on TSS and Turbidity Resulting from Implementation of CM2–CM21

2 **NEPA Effects:** Creation of habitat and open water through implementation of CM2–CM11 could

- 3 affect Delta hydrodynamics and, thus, erosion and deposition potential in certain Delta channels.
- 4 The magnitude of increases in TSS concentrations and turbidity levels in the affected channels due
- 5 to higher potential of erosion cannot be readily quantified. The increases in TSS concentrations and 6 turbidity levels in the affected channels could be substantial in localized areas, depending on how
- rapidly the Delta hydrodynamics are altered and the channels equilibrate with the new tidal flux
- 8 regime, after implementation of this alternative. However, geomorphic changes associated with
- 9 sediment transport and deposition are usually gradual, occurring over years. Within the
- reconfigured channels there could be localized increases in TSS concentrations and turbidity levels,
- 11 but within the greater Plan Area it is expected that the TSS concentrations and turbidity levels
- 12 would not be substantially different from the levels under the No Action Alternative.
- 13 CM19, which would fund projects to contribute to reducing pollutant discharges in stormwater,
- 14 would be expected to reduce TSS and turbidity in urban discharges relative to the No Action
- Alternative. The remaining conservation measures (i.e., CM12-CM18, CM20-CM21) would not be
   expected to affect TSS concentrations and turbidity levels, because they are actions that do not affect
   the presence of TSS and turbidity sources.
- 18 The effects on TSS and turbidity from implementing CM2–CM21 is determined to not be adverse.
- 19 **CEQA Conclusion:** It is expected that the TSS concentrations and turbidity levels Upstream of the 20 Delta, in the Plan Area, and the SWP/CVP Export Service Areas due to implementation of CM2-CM21 21 under Alternative 1A would not be substantially different relative to Existing Conditions, except 22 within localized areas of the Delta modified through creation of habitat and open water. Therefore, 23 this alternative is not expected to cause additional exceedance of applicable water quality objectives 24 where such objectives are not exceeded under Existing Conditions. Because TSS concentrations and 25 turbidity levels Upstream of the Delta, in the greater Plan Area, and in the SWP/CVP Export Service 26 Areas are not expected to be substantially different, long-term water quality degradation is not 27 expected relative to TSS and turbidity, and, thus, beneficial uses are not expected to be adversely 28 affected. Finally, TSS and turbidity are neither bioaccumulative nor Clean Water Act Section 303(d) 29 listed constituents. This impact is considered to be less than significant. No mitigation is required.

# 30Impact WQ-31: Water Quality Effects Resulting from Construction-Related Activities31(CM1-CM21)

- 32 This section addresses construction-related water quality effects to constituents of concern other 33 than effects caused by changes in the operations and maintenance of CM1-CM21, which are 34 addressed in terms of constituent-specific impact assessments elsewhere in this chapter. Under 35 Alternative 1A, the majority of construction-related activities for CM1–CM21 would occur within the 36 Delta. Few, if any, of the CM1–CM21 actions involve construction work in the SWP and CVP Service 37 Area or areas upstream of the Delta. The conservation measures, or components of measures, that 38 are anticipated to be constructed in areas upstream of the Delta would be limited to: 1) CM2 Yolo 39 Bypass Fisheries Enhancement (i.e., the Fremont Weir component of the action), 2) CM18
- 40 *Conservation Hatcheries* (i.e., the new hatchery facility), and 3) *CM19 Urban Stormwater Treatment*.
- 41 Within the Delta, the construction-related activities for Alternative 1A would be most extensive for
- 42 CM1 involving the new water conveyance facilities. Construction of water conveyance facilities
- 43 would involve vegetation removal, material storage and handling, excavation, overexcavation for

1 facility foundations, surface grading, trenching, road construction, levee construction, construction 2 site dewatering, soil stockpiling, reusable tunnel material (RTM) dewatering basin construction and 3 storage operations, and other general facility construction activities (i.e., concrete, steel, carpentry, 4 and other building trades) over approximately 7,500 acres during the course of constructing the 5 facilities. Vegetation would be removed (via grubbing and clearing) and grading and other 6 earthwork would be conducted at the intakes, pumping plants, the intermediate forebay, the Byron 7 Tract Forebay, canal and gates between the Byron Tract Forebay tunnel shafts and the approach 8 canal to the Banks Pumping Plant, borrow areas, RTM and spoil storage areas, setback and 9 transition levees, sedimentation basins, solids handling facilities, transition structures, surge shafts 10 and towers, substations, transmission line footings, access roads, concrete batch plants, fuel stations, 11 bridge abutments, barge unloading facilities, and laydown areas. Construction of each intake would 12 take nearly 4 years to complete.

- 13 Habitat restoration activities in the Delta (i.e., CM4–CM10), including restored tidal wetlands,
- 14 floodplain, and related channel margin and off-channel habitats, also would involve substantial in-
- water construction-related activities across widespread areas of the Delta. Construction activities
   also would occur for CM2 in the Yolo Bypass to implement fish enhancement features. Anticipated
   construction activities that may occur under CM11–CM21, if any, would involve relatively minor
   disturbances, and thus would not be anticipated to result in substantial discharges of any
   constituents of concern.
- 20 **NEPA Effects:** The types of potential construction-related materials used, soil and vegetation 21 disturbance activities, potential contaminants associated with implementation of CM1-CM21 under 22 Alternative 1A would result in similar potential contaminant discharges to water bodies and 23 associated water quality effects to those discussed above for the No Action Alternative. Construction 24 activities also may result in temporary or permanent changes in stormwater drainage and runoff 25 patterns (i.e., velocity, volume, and direction) that may cause or contribute to soil erosion and offsite 26 sedimentation. However, relative to Existing Conditions and the No Action Alternative conditions, 27 these additional major land and in-water disturbances and related site development activities would 28 be more widespread than non-BDCP projects, and therefore would increase the potential to cause 29 direct discharges and stormwater runoff of contaminants to adjacent water bodies, particularly 30 during the rainy season (generally October to April in California).
- 31 Land surface grading and excavation activities, or exposure of disturbed sites immediately following 32 construction and prior to stabilization, could result in rainfall- and stormwater-related soil erosion, 33 runoff, and offsite sedimentation in surface water bodies. The initial runoff following construction, 34 or return of seasonal rains to previously disturbed sites, can result in runoff with peak pollutant 35 levels and is referred to as "first flush" storm events. Soil erosion and runoff can also result in 36 increased concentrations and loading of organic matter, nutrients (nitrogen and phosphorus), and 37 other contaminants contained in the soil such as trace metals, pesticides, or animal-related 38 pathogens. Graded and exposed soils also can be compacted by heavy machinery, resulting in 39 reduced infiltration of rainfall and runoff, thus increasing the rate of runoff (and hence 40 contaminants) to downstream water bodies. Construction activities necessary to develop the new 41 habitat restoration areas for CM2 and CM4–CM10 would likely involve a variety of extensive 42 conventional clearing and grading activities on relatively dry sites that are currently separated from 43 the Delta channels by levees, construction of extensive new setback levees, excavation and soil 44 placement for new wetland and other habitat feature development, and a variety of potential in-45 water construction activities such as excavation, sediment dredging, levee breaching, and hauling 46 and placement or disposal of excavated sediment or dredge material. Construction activities for the

- 1 proposed restoration sites, due to the direct connectivity with Delta channels, have the potential to
- 2 result in direct discharge of eroded soil and construction-related contaminants, or indirectly
- through erosion and site inundation during the weeks or months following construction prior to
   stabilization of newly contoured and restored landforms and colonization by vegetation.
- 5 Construction activities also would be anticipated to involve the transport, handling, and use of a 6 variety of hazardous substances and non-hazardous materials that may adversely affect water 7 quality if discharged inadvertently to construction sites or directly to water bodies. Typical 8 construction-related contaminants include petroleum products for refueling and maintenance of 9 machinery (e.g., fuel, oils, solvents), concrete, paints and other coatings, cleaning agents, debris and 10 trash, and human wastes. Construction activities also would involve large material storage and 11 laydown areas, and occasional accidental spills of hazardous materials stored and used for construction may occur. Contaminants released or spilled on bare soil also may result in 12 13 groundwater contamination. Construction would involve extensive excavation/trenching and other 14 subsurface construction activities, trenching, or work in or near Delta channels requiring site-15 dewatering operations to isolate the construction site from surface and groundwater. Dewatering 16 operations may contain elevated levels of suspended sediment or other constituents that may cause
- 17 water quality degradation.
- 18 The intensity of construction activity along with the fate and transport characteristics of the 19 chemicals used, would largely determine the magnitude, duration, and frequency of construction-20 related discharges and resulting concentrations and degradation associated with the specific 21 constituents of concern. The potential water quality concerns associated with the major categories 22 of contaminants that might be discharged as a result of construction activity include the following.
- Suspended sediment: May increase turbidity (i.e., reduce water clarity) that can affect aquatic organisms and increase the costs and effort of removal in municipal/industrial water supplies.
   Downstream sedimentation can affect aquatic habitat, or cause a nuisance if it affects functions of agricultural or municipal intakes, or boat navigation.
- Organic matter: May contribute turbidity and oxygen demanding substances (i.e., reduce DO
   levels) that can affect aquatic organisms. Organic carbon may increase the potential for
   disinfection byproduct formation in municipal drinking water supplies.
- Nutrients: May contribute nitrogen, phosphorus, and other key nutrients that can contribute to nuisance biostimulation of algae and vascular aquatic plants, which may affect municipal water supplies, recreation, aquatic life, and aesthetics.
- Petroleum hydrocarbons: May contribute toxic compounds to aquatic life, and oily sheens may
   reduce oxygen/gas transfer in water, foul aquatic habitats, and reduce water quality for
   municipal supplies, recreation, and aesthetics.
- Trace constituents (metals, pesticides, synthetic organic compounds): Compounds in eroded soil
   or construction-related materials (e.g., paints, coatings, cleaning agents) may be toxic to aquatic
   life.
- Pathogens: Bacteria, viruses, and protozoans may affect aquatic life and increase human health
   risks via municipal water supplies, reduced recreational water quality, or contaminated shellfish
   beds.

Other inorganic compounds: Construction-related materials can contain inorganic compounds
 such as acidic/basic materials which can change pH and may adversely affect aquatic life and
 habitats. Concrete contains lime which can increase pH levels, and drilling fluids may alter pH.

Construction-related activities may contribute to the discharge of contaminants such as PAHs which
may be bioaccumulative in aquatic organisms, and construction-related disturbances may
contribute to discharge of contaminants in soils and sediments in the Delta that are associated with
existing impairments identified for Delta water bodies on the state's Section 303(d) list.

8 For the purposes of this assessment, it is assumed that construction activities conducted for 9 Alternative 1A would be conducted in conformance to applicable federal and state regulations 10 pertaining to grading and erosion control, and contaminant spill control and response measures. 11 The construction-related environmental commitments for water quality protection, as identified in 12 Appendix 3B, Environmental Commitments, AMMs, and CMs, would be implemented by the project 13 proponents. The environmental commitments for construction-related water quality protection 14 would be specifically designed as a part of the final design, included in construction contracts as a 15 required element, and would be implemented for Alternative 1A to avoid, prevent, and minimize the 16 potential discharges of constituents of concern to water bodies and associated adverse water quality 17 effects and comply with state water quality regulations. Additionally, temporary and permanent 18 changes in stormwater drainage and runoff would be minimized and avoided through construction 19 of new or modified drainage facilities, as described in the Chapter 3, Description of Alternatives. 20 Alternative 1A would include installation of temporary drainage bypass facilities, long-term cross 21 drainage, and replacement of existing drainage facilities that would be disrupted due to construction 22 of new facilities.

23 In particular, construction-related activities under Alternative 1A would be conducted in accordance 24 with the environmental commitment to develop and implement BMPs for all activities that may 25 result in discharge of soil, sediment, or other construction-related contaminants from facilities 26 related to construction to surface water bodies, and obtain authorization for the construction 27 activities under the State Water Board's NPDES Stormwater General Permit for Stormwater 28 Discharges Associated with Construction and Land Disturbance Activities (Order No. 2009-0009-29 DWQ/NPDES Permit No. CAS000002). This General Construction NPDES Permit requires the 30 preparation and implementation of SWPPPs, which are the principal plans within the required 31 Permit Registration Documents (PRDs) that identify the proposed erosion control and pollution 32 prevention BMPs that would be used to avoid and minimize construction-related erosion and 33 contaminant discharges. The development of the SWPPPs, and applicability of other provisions of 34 this General Construction Permit depends on the "risk" classification for the construction which is 35 determined based on the potential for erosion to occur as well as the susceptibility of the receiving 36 water to potential adverse effects of construction. While the determination of project risk level, and 37 planning and development of the SWPPPs and BMPs to be implemented, would be completed as a 38 part of final design and contracting for the work, the responsibility for compliance with the 39 provisions of the General Construction Permit necessitates that BMPs are applied to all disturbance 40 activities. In addition to the BMPs, the SWPPPs would include BMP inspection and monitoring 41 activities, and identify responsibilities of all parties, contingency measures, agency contacts, and 42 training requirements and documentation for those personnel responsible for installation, 43 inspection, maintenance, and repair of BMPs. The General Construction Permit contains Numeric 44 Action Levels (NALs) for pH and turbidity, and specifies storm event water quality monitoring to 45 determine if construction is resulting in elevated discharges of these constituents, and monitoring 46 for any non-visible contaminants determined to have been potentially released. If an NAL is

- determined to have been exceeded, the General Construction Permit requires the discharger to
   conduct a construction site and run-on evaluation to determine whether contaminant sources
   associated with the site's construction activity may have caused or contributed to the exceedance
   and immediately implement corrective actions if they are needed.
- The BMPs that are routinely implemented in the construction industry and have proven successful
  at reducing adverse water quality effects include, but are not limited to, the following broad
  categories of actions (letters refer to categories of specific BMPs identified in Appendix 3B, *Environmental Commitments, AMMs, and CMs*), for which Appendix 3B identifies specific BMPs
  within these categories (See commitments to Develop and Implement Stormwater Pollution
  Prevention Plans and Develop and Implement Erosion and Sediment Control Plans):
- Waste Management and Spill Prevention and Response (BMP categories A.2 and A.3): Waste
   management BMPs are designed to minimize exposure of waste materials at all construction
   sites and staging areas such as waste collection and disposal practices, containment and
   protection of wastes from wind and rain, and equipment cleaning measures. Spill prevention
   and response BMPs involve planning, equipment, and training for personnel for emergency
   event response.
- 17 Erosion and Sedimentation Control (BMP categories A.4 and A.5): Erosion control BMPs are • 18 designed to prevent erosion processes or events including scheduling work to avoid rain events, 19 stabilizing exposed soils; minimize offsite sediment runoff; remove sediment from onsite runoff 20 before it leaves the site; and slow runoff rates across construction sites. Identification of 21 appropriate temporary and long-term seeding, mulching, and other erosion control measures as 22 necessary. Sedimentation BMPs are designed to minimize offsite sediment runoff once erosion 23 has occurred involving drainage controls, perimeter controls, detention/sedimentation basins, 24 or other containment features.
- Good Housekeeping and Non-Stormwater Discharge Management (BMP category A.6 and A.7):
   Good housekeeping BMPs are designed to reduce exposure of construction sites and materials
   storage to stormwater runoff including truck tire tracking control facilities; equipment washing;
   litter and construction debris; and designated refueling and equipment inspection/maintenance
   practices Non-stormwater discharge management BMPs involve runoff measures for
   contaminants not directly associated with rain or wind including vehicle washing and street
   cleaning operations.
- Construction Site Dewatering and Pipeline Testing (BMP category A.8). Dewatering BMPs
   involve actions to prevent discharge of contaminants present in dewatering of groundwater
   during construction, discharges of water from testing of pipelines or other facilities, or the
   indirect erosion that may be caused by dewatering discharges.
- BMP Inspection and Monitoring (BMP category A.9): Identification of clear objectives for
   evaluating compliance with SWPPP provisions, and specific BMP inspection and monitoring
   procedures, environmental awareness training, contractor and agency roles and responsibilities,
   reporting procedures, and communication protocols.
- In addition to the Category "A" BMPs for surface land disturbances identified in the environmental
  commitments (Appendix 3B, *Environmental Commitments, AMMs, and CMs*), BMPs implemented for
  Alternative 1A also would include the Category "B" BMPs for tunnel/pipeline construction that
  involves actions primarily to avoid and minimize sediment and contaminant discharges associated
  with RTM excavation, hauling, and RTM dewatering operations. Additionally, habitat restoration

- activities under CM2 and CM4-CM10 would be subject to implementation of the Category "C" BMPs
  (In-Water Construction BMPs) and Category "D" BMPs (Tidal and Wetland Restoration) designed to
  minimize disturbance and direct discharge of turbidity/suspended solids to the water during inwater construction activities. Category "E" BMPs identify general permanent post-construction
  actions that would be implemented for all terrestrial, in-water, and habitat restoration activities and
  would involve planning, design, and development of final site stabilization, revegetation, and
  drainage control features.
- 8 Finally, acquisition of applicable environmental permits may be required for specific conservation
- 9 measures, which as described for the No Action Alternative, may include specific WDRs or CWA
- Section 401 water quality certifications from the appropriate Regional Water Boards, CDFW
   Streambed Alteration Agreements, and USACE CWA Section 404 dredge and fill permits. These other
   permit processes may include requirements to implement additional action-specific BMPs that may
   reduce potential adverse discharge effects of constituents of concern.
- The potential construction-related contaminant discharges that could result from projects defined
   under Alternative 1A would not be anticipated to result in adverse water quality effects at a
   magnitude, frequency, or regional extent that would cause substantial adverse effects to aquatic life.
   Relative to Existing Conditions, this assessment indicates the following.
- Projects would be managed under state water quality regulations and project-defined actions to avoid and minimize contaminant discharges.
  - Individual projects would generally be dispersed, and involve infrequent and temporary activities, thus not likely resulting in substantial exceedances of water quality standards or long-term degradation.
- Potential construction-related contaminant discharges under the Alternative 1A would not
   cause additional exceedance of applicable water quality objectives where such objectives are not
   exceeded under Existing Conditions. Long-term water quality degradation is not anticipated,
   and hence would not be expected to adversely affect beneficial uses.
- By the intermittent and temporary frequency of construction-related activities and potential
   contaminant discharges, the constituent-specific effects would not be of substantial magnitude
   or duration to contribute to long-term bioaccumulation processes, or cause measureable long term degradation such that existing 303(d) impairments would be made discernibly worse or
   TMDL actions to reduce loading would be adversely affected.

Consequently, because the construction-related activities for the conservation measures would be conducted with implementation of environmental commitments, including but not limited to those identified in Appendix 3B, *Environmental Commitments, AMMs, and CMs*, with respect to the Existing Conditions and No Action Alternative conditions, Alternative 1A would not be expected to cause constituent discharges of sufficient frequency and magnitude to result in a substantial increase of exceedances of water quality objectives/criteria, or substantially degrade water quality with respect to the constituents of concern, and thus would not adversely affect any beneficial uses in the Delta.

In summary, with implementation of environmental commitments in Appendix 3B, the potential
 construction-related water quality effects are considered to be not adverse.

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1 *CEQA Conclusion*: In summary, with implementation of environmental commitments in Appendix

- 2 3B, *Environmental Commitments, AMMs, and CMs*, the potential construction-related water quality
- 3 effects with respect to the Existing Conditions are considered to be less than significant. No
- 4 mitigation is required.

# Impact WQ-32: Effects on *Microcystis* Bloom Formation Resulting from Facilities Operations and Maintenance (CM1)

### 7 **Upstream of the Delta**

8 Impacts from *Microcystis* upstream of the Delta have only been documented in lakes such as Clear 9 Lake, where eutrophic levels of nutrients give cyanobacteria a competitive advantage over other 10 phytoplankton during the bloom season. Large reservoirs upstream of the Delta are typically 11 characterized by low nutrient concentrations, where other phytoplankton outcompete 12 cyanobacteria, including *Microcystis*. In the rivers and streams of the Sacramento River watershed, 13 watersheds of the eastern tributaries (Cosumnes, Mokelumne, and Calaveras Rivers), and the San 14 Joaquin River upstream of the Delta, under Existing Conditions and the No Action Alternative, bloom 15 development is limited by high water velocity and low residence times. These conditions are not 16 expected to change under Alternative 1A. Consequently, any modified reservoir operations under 17 Alternative 1A are not expected to promote *Microcystis* production upstream of the Delta, relative to

18 Existing Conditions and the No Action Alternative.

### 19 **Delta**

Modeling scenarios included assumptions regarding how certain habitat restoration activities (CM2
 and CM4) would affect Delta hydrodynamics. To the extent that restoration actions alter

- hydrodynamics within the Delta region, which affects mixing of source waters, these effects are
   included in this assessment of operations-related changes of water residence times and its effects on
   *Microcystis* production (i.e., CM1). Other effects of CM2 through CM21 not attributable to
- 25 hydrodynamics are discussed within the impact header for CM2 through CM21.
- 26 Under Alternative 1A, modeled residence times in the six Delta sub-regions during the Microcystis bloom season of June through October show varying levels of change, depending on sub-region and 27 28 timeframe (Table 8-60a). Although an increase in residence time throughout the Delta is expected 29 under the No Action Alternative, relative to Existing Conditions, because of climate change and sea 30 level rise, the change is fairly small in most areas of the Delta. Below, residence times under 31 Alternative 1A is compared to residence times under the No Action Alternative to remove the effect 32 of climate change and sea level rise, thereby revealing the effect due to CM1 (i.e., operations) and the 33 effect of the CM2 and CM4 restoration areas, which were accounted for in the modeling performed 34 for CM1.
- Water residence time in the North Delta and West Delta are projected to increase in both the summer and fall periods by 11 and 8 days, respectively, compared to the No Action Alternative. During the summer period, residence time for the Cache Slough, East Delta, and South Delta subregions are projected to increase by 25, 14, and 6 days, respectively, compared to the No Action Alternative. During the fall period, residence time in these sub-regions is projected to decrease slightly. Water residence time in Suisun Marsh is projected to decrease 21 days in the summer and increase 20 days in the fall, relative to No Action Alternative.

1 The summer and fall period average residence times provide a general direction in which residence 2 time may change under Alternative 1A compared to the No Action Alternative. The changes in 3 residence time are driven by a number of factors accounted for in the modeling, including the 4 hydrodynamic effects of restoration actions planned under CM2 and CM4, diversion of Sacramento 5 River water at the proposed north Delta intake facility, as well as changes in net Delta outflows. 6 Variability in local residence times is expected within any Delta sub-region because major portions 7 of the Delta are comprised of complex networks of intertwining channels, shallow back water areas, 8 and submerged islands. Siting and design of restoration areas has substantial influence on the 9 magnitude of residence time increases that would occur under Alternative 1A. However, the 10 expected residence time changes under Alternative 1A, compared to the No Action Alternative, are 11 in a direction and of magnitude that could lead to an increase in the frequency, magnitude, and 12 geographic extent of Microcystis blooms throughout the Delta.

13 The relationship between Delta water temperatures, climate change, and changes in water 14 deliveries from upstream reservoirs are discussed in Appendix 29C, Climate Change and the Effects 15 of Reservoir Operations on Water Temperatures in the Study Area. In short, ambient meteorological 16 conditions are the primary driver of Delta water temperatures, meaning that climate warming and 17 not water operations will determine future water temperatures in the Delta. Climate projections for 18 the Central Valley discussed in Appendix 5A Section D indicate substantial warming of ambient air 19 temperatures with a median increase in annual temperature of about 1.1°C (2.0°F) by 2025 and 20 2.2°C (4.0°F) by 2060. The projected water temperature change ranges from 0.7 to 1.4°C (1.3 to 21 2.5°F) by 2025 and 1.6 to 2.7°C (2.9–4.9°F) by 2060. Increasing water temperatures could lead to 22 earlier attainment of the water temperature threshold of 19°C required to initiate *Microcystis* bloom 23 formation, and thus earlier occurrences of Microcystis blooms in the Delta, relative to Existing 24 Conditions. Warmer water temperatures could also increase bloom duration and magnitude, 25 relative to Existing Conditions. Elevated ambient water temperatures in the Delta, and thus an 26 increase in *Microcystis* bloom duration and magnitude, are expected under Alternative 1A, relative 27 to Existing Conditions, but these impacts are due entirely to climate change and not the project 28 alternative. Because climate change is assumed under the No Action Alternative, potential water 29 temperature-driven increases in *Microcystis* blooms in the Delta, relative to Existing Conditions, also 30 would occur under the No Action Alternative. Therefore, no water temperature-driven increases in 31 Microcystis blooms would occur in the Delta under Alternative 1A, relative to the No Action 32 Alternative.

### 33 SWP/CVP Export Service Areas

The assessment of effects from *Microcystis* in the SWP/CVP Export Service Areas is based on the
 assessment of *Microcystis* production in source waters to Banks and Jones Pumping plants, and upon
 the effects of residence time and water temperature on the potential for *Microcystis* blooms to occur
 in the Export Service Area.

38 Under Alternative 1A, exports from Banks and Jones pumping plants will consist of a mixture of 39 Sacramento River water diverted around the Delta, with water quality characteristic of both 40 upstream Sacramento River water, and Sacramento and San Joaquin River water that has flowed 41 through various portions of the North, South, and West Delta. Water diverted from the Sacramento 42 River in the North Delta is expected to be unaffected by *Microcystis* and microcystins. However, the 43 fraction of water flowing through the Delta that reaches the existing south Delta intakes is expected 44 to be influenced by an increase in the frequency, magnitude, and geographic extent of *Microcystis* 45 blooms discussed in the Delta Section above. Therefore, relative to Existing Conditions and the No

- Action Alternative, the addition of Sacramento River water from the North Delta under Alternative Aserves to dilute *Microcystis* and microcystins in water diverted from the South Delta with water that is not expected to contain them. Because the degree to which *Microcystis* blooms, and thus microcystins concentrations, will increase in source water from the South Delta is unknown, it cannot be determined whether Alternative 1A will result in increased or decreased levels of microcystins in the mixture of source waters exported from Banks and Jones pumping plants,
- 7 relative to Existing Conditions and the No Action Alternative.
- 8 Microcystis blooms have not occurred in the Export Service Areas even though source waters to the 9 SWP and CVP have been affected. Conditions in the Export Service Areas under Alternative 1A may 10 become more conducive to Microcystis bloom formation, relative to Existing Conditions, because 11 water temperatures will increase in the Export Service Areas due to the expected increase in 12 ambient air temperatures resulting from climate change. Residence times in this area are not 13 expected to substantially change under Alternative 1A, relative to Existing Conditions. Conditions in 14 the Export Service Areas under Alternative 1A are not expected to become more conducive to 15 Microcystis bloom formation, relative to the No Action Alternative, because neither water residence 16 time nor water temperatures will increase in the Export Service Areas.
- 17 **NEPA Effects:** In summary, Alternative 1A operations and maintenance, relative to the No Action 18 Alternative, would result in long-term increases in hydraulic residence time of various Delta sub-19 regions during the summer and fall *Microcystis* bloom period. During this period, the increased 20 residence time could result in a concurrent increase in the frequency, magnitude, and geographic 21 extent of *Microcystis* blooms, and thus microcystin levels, in affected areas of the Delta. As a result, 22 Alternative 1A operation and maintenance activities would cause further degradation to water 23 quality with respect to *Microcystis* in the Delta. Under Alternative 1A, relative to No Action 24 Alternative, water exported to the SWP/CVP Export Service Area will be a mixture of *Microcystis*-25 affected source water from the south Delta intakes and unaffected source water from the 26 Sacramento River, diverted at the north Delta intakes. It cannot be determined whether operations 27 and maintenance under Alternative 1A will result in increased or decreased levels of Microcystis and 28 microcystins in the mixture of source waters exported from Banks and Jones pumping plants. 29 Mitigation Measure WQ-32a and WQ-32b are available to reduce the effects of degraded water 30 quality in the Delta. Although there is considerable uncertainty regarding this impact, the effects on 31 *Microcystis* from implementing CM1 is determined to be adverse.
- *CEQA Conclusion:* Key findings discussed in the effects assessment provided above are summarized
   here, and are then compared to the CEQA thresholds of significance (defined in Section 8.3.2,
   *Determination of Effects*) for the purpose of making the CEQA impact determination for this
   constituent. For additional details on the effects assessment findings that support this CEQA impact
   determination, see the effects assessment discussion that immediately precedes this conclusion.
- Under Alternative 1A additional impacts from *Microcystis* in the reservoirs and watersheds
  upstream of the Delta are not expected, relative to Existing Conditions. Operations and maintenance
  occurring under Alternative 1A is not expected to change nutrient levels in upstream reservoirs or
  hydrodynamic conditions in upstream rivers and streams such that conditions would be more
- 41 conductive to *Microcystis* production.
- 42 Relative to Existing Conditions, water temperatures and hydraulic residence times in the Delta are
- 43 expected to increase under Alternative 1A, resulting in an increase in the frequency, magnitude and
- 44 geographic extent of *Microcystis* blooms in the Delta. However, the degradation of water quality

- from *Microcystis* blooms due to the expected increases in Delta water temperatures is driven
   entirely by climate change, not effects of CM1. Increases in Delta residence times are expected
- 3 throughout the Delta during the summer and fall bloom period, due in small part to climate change
- 4 and sea level rise, but due more proportionately to CM1 and the hydrodynamic impacts of
- restoration included in CM2 and CM4. The precise change in local residence times and *Microcystis*
- 6 production expected within any Delta sub-region is unknown because conditions will vary across
- 7 the complex networks of intertwining channels, shallow back water areas, and submerged islands
- 8 that compose the Delta. Nonetheless, Delta residence times are, in general, expected to increase due
- 9 to Alternative 1A. Consequently, it is possible that increases in the frequency, magnitude, and
- geographic extent of *Microcystis* blooms in the Delta will occur due to the operations and
   maintenance of Alternative 1A and the hydrodynamic impacts of restoration (CM2 and CM4).
- 12 The assessment of effects of *Microcystis* on SWP/CVP Export Service Areas is based on the 13 assessment of changes in *Microcystis* levels in export source waters, as well as the effects of 14 temperature and residence time changes within the Export Service Areas on *Microcystis* production. 15 Under Alternative 1A, relative to Existing Conditions, the potential for Microcystis to occur in the 16 Export Service Area is expected to increase due to increasing water temperature, but this impact is 17 driven entirely by climate change and not Alternative 1A. Water exported from the Delta to the 18 Export Service Area is expected to be a mixture of *Microcystis*-affected source water from the south 19 Delta intakes and unaffected source water from the Sacramento River. Because of this, it cannot be 20 determined whether operations and maintenance under Alternative 1A, relative to existing 21 conditions, will result in increased or decreased levels of Microcystis and microcystins in the mixture 22 of source waters exported from Banks and Jones pumping plants.
- 23 Based on the above, this alternative would not be expected to cause additional exceedance of 24 applicable water quality objectives/criteria by frequency, magnitude, and geographic extent that 25 would cause significant impacts on any beneficial uses of waters in the affected environment. 26 *Microcystis* and microcystins are not 303(d) listed within the affected environment and thus any 27 increases that could occur in some areas would not make any existing *Microcystis* impairment 28 measurably worse because no such impairments currently exist. However, because it is possible that 29 increases in the frequency, magnitude, and geographic extent of *Microcystis* blooms in the Delta will 30 occur due to the operations and maintenance of Alternative 1A and the hydrodynamic impacts of 31 restoration (CM2 and CM4), long-term water quality degradation may occur and, thus, significant 32 impacts on beneficial uses could occur. Further, microcystin is bioaccumulative in the Delta foodweb 33 (Lehman 2010). Thus, potential increases in *Microcystis* occurrences may lead to increased 34 microcystin presence in the Delta relative to Existing Conditions. This has potential to cause 35 microcystins to bioaccumulate to greater levels in aquatic organisms that would, in turn, pose health 36 risks to fish, wildlife or humans. Although there is considerable uncertainty regarding this impact, 37 the effects on *Microcystis* from implementing CM1 is determined to be significant.
- 38 Implementation of Mitigation Measure WQ-32a and WQ-32b may reduce degradation of Delta water 39 quality due to *Microcystis*. However, because the effectiveness of these mitigation measures to result 40 in feasible measures for reducing water quality effects is uncertain, this impact is considered to
- 41 remain significant and unavoidable.

## Mitigation Measure WQ-32a: Design Restoration Sites to Reduce Potential for Increased *Microcystis* Blooms

3 It remains to be determined whether, or to what degree, *Microcystis* production will increase in 4 Delta areas as a result of increased residence times associated with the implementation of the 5 project alternative. Mitigation actions shall be focused on those incremental effects attributable 6 to implementation of operations under the project alternative only. Development of mitigation 7 actions for the incremental increase in *Microcystis* effects attributable to water temperature and 8 residence time increases driven by climate change and sea level rise is not required because 9 these changed conditions would occur with or without implementation of the project 10 alternative. The goal of specific actions would be to reduce/avoid additional degradation of 11 Delta water quality conditions with respect to occurrences of *Microcystis* blooms.

12 Additional evaluation will be conducted as part of the development of tidal habitat restoration 13 areas to determine the feasibility of using site placement and design criteria to reduce or 14 eliminate local conditions conducive to *Microcystis* production. Design criteria would be 15 developed to provide guidelines for developing restoration areas to discourage Microcystis 16 growth by maintaining adequate flushing, while maintaining the benefits of habitat restoration 17 in terms of zooplankton production, fish food quality, and fish feeding success. For example, a 18 target range of typical summer/fall hydraulic residence time that is long enough to promote 19 phytoplankton growth, but not so long as to promote growth of *Microcystis*, could be used to aid 20 restoration site design. However, currently there is not sufficient scientific certainty to evaluate 21 whether or not longer residence times would result in greater Microcystis production, and also 22 whether longer residence times might produce greater benefits to fish and other aquatic life 23 than shorter residence times. This mitigation measure requires that residence time 24 considerations be incorporated into restoration area site design for CM2 and CM4 using best 25 available science at the time of design. It is possible that through these efforts, increases in 26 *Microcystis* attributable to the project alternative, relative to Existing Conditions, could be 27 mitigated. However, there may be instances where this design consideration may not be 28 feasible, and thus, achieving *Microcystis* reduction pursuant to this mitigation measure would 29 not be feasible.

## 30Mitigation Measure WQ-32b: Investigate and Implement Operational Measures to Manage31Water Residence Time

32 Because it is not known where, when, and to what extent *Microcystis* will be more abundant 33 under CM1 than under Existing Conditions, specific mitigation measures cannot be described. 34 However, this mitigation measure requires the project proponents to monitor for Microcystis 35 abundance in the Delta and use appropriate statistical methods to determine whether increases 36 in abundance are significant. This mitigation measure also requires that if *Microcystis* abundance 37 increases, relative to Existing Conditions, the project proponents will investigate and evaluate 38 measures that could be taken to reduce residence time in the affected areas of the Delta. 39 Operational actions could include timing of temporary or operable barrier openings and 40 closings, reservoir releases, and location of Delta exports (i.e., North Delta vs. South Delta 41 pumping facilities). Depending on the location and severity of the increases, one or more of 42 these actions may be feasible for reducing residence times. If so, these actions could mitigate 43 increases in *Microcystis* under CM1 attributable to the project alternative, relative to Existing 44 Conditions. However, it is possible that these actions would not be feasible because they would 45 conflict with other project commitments, would cause their own environmental impacts, or

would not be expected to reduce or mitigate increases in *Microcystis*. In this case, achieving
 *Microcystis* reduction pursuant to this mitigation measure would not be feasible.

# Impact WQ-33: Effects on *Microcystis* Bloom Formation Resulting from Other Conservation Measures (CM2-CM21)

5 Implementation of CM3 and CM6–CM21 is unlikely to affect *Microcystis* abundance in the rivers and 6 reservoirs upstream of the Delta, in the Delta region, or the waters exported to the CVP and SWP 7 service areas. Implementation of CM5, Seasonally Inundated Floodplain Restoration, could result in 8 increased local water temperatures in areas near restored seasonally inundated floodplains. 9 However, floodplain inundation typically occurs during spring and winter months when *Microcystis* 10 growth is limited in general by low water temperatures and by insufficient surface water irradiance, and water temperatures would not increase sufficiently due to floodplain inundation such that 11 12 effects on *Microcystis* growth would occur. Therefore, implementation of CM5 is unlikely to affect 13 *Microcystis* blooms in the project area. Implementation of CM13, Invasive Aquatic Vegetation 14 Control, may increase turbidity and flow velocity, particularly in restored aquatic habitats, which 15 could discourage *Microcystis* growth in these areas. To the extent that IAV removal would affect 16 turbidity and water velocity, it is possible that IAV removal could, to some degree, help offset the 17 increase in *Microcystis* production expected under Alternative 1A, relative to the No Action 18 Alternative.

- 19 As discussed in detail in Impact WQ-32, development of restoration areas which will occur under 20 CM2 and CM4 could possibly increase the frequency, magnitude, and geographic extent of 21 *Microcystis* blooms due to the hydrodynamic impacts that are expected to increase water residence 22 times throughout various areas of the Delta relative to Existing Conditions and the No Action 23 Alternative. Additionally, restoration activities that create shallow backwater areas, due to 24 implementation of CM2 and CM4, could result in local warmer water that may encourage Microcystis 25 growth during the summer bloom forming season and result in further degradation of water quality. 26 Mitigation to specifically address the effects of local increases in water temperatures on *Microcystis* 27 in the vicinity of such restoration areas is not available. Regardless of elevated water temperatures, 28 sufficient residence time is required for *Microcystis* bloom formation. Thus, the combined effect on 29 *Microcystis* from increased local water temperatures and increased water residence times may be 30 reduced by implementation of Mitigation Measure WQ-32a. The effectiveness of the mitigation 31 measure to result in feasible measures for reducing water quality effects is uncertain.
- 32 *NEPA Effects:* Although there is considerable uncertainty regarding this impact, the effects on
   33 *Microcystis* from implementing CM2–CM21 are determined to be adverse.

34 **CEQA** Conclusions: Based on the above, this alternative would not be expected to cause additional 35 exceedance of applicable water quality objectives/criteria by frequency, magnitude, and geographic 36 extent that would cause significant impacts on any beneficial uses of waters in the affected 37 environment. Microcystis and microcystins are not 303(d) listed within the affected environment 38 and thus any increases that could occur in some areas would not make any existing *Microcystis* 39 impairment measurably worse because no such impairments currently exist. Because restoration 40 actions implemented under CM2 and CM4 will increase residence time throughout the Delta and 41 create local areas of warmer water during the bloom season, it is possible that increases in the 42 frequency, magnitude, and geographic extent of *Microcystis* blooms, and thus long-term water 43 quality degradation and significant impacts on beneficial uses, could occur. Further, microcystin is 44 bioaccumulative in the Delta foodweb (Lehman 2010). Thus, potential increases in Microcystis

- 1 occurrences may lead to increased microcystin presence in the Delta relative to Existing Conditions.
- 2 This has potential to cause microcystins to bioaccumulate to greater levels in aquatic organisms that
- 3 would, in turn, pose health risks to fish, wildlife or humans. Although there is considerable
- 4 uncertainty regarding this impact, the effects on *Microcystis* from implementing CM2–CM21 are
- 5 determined to be significant.
- Implementation of Mitigation Measure WQ-32a may reduce degradation of Delta water quality due
  to *Microcystis*. However, because the effectiveness of this mitigation measure to result in feasible
  measures for reducing water quality effects is uncertain, this impact is considered to remain
  significant and unavoidable.
- Mitigation Measure WQ-32a: Design Restoration Sites to Reduce Potential for Increased
   *Microcystis* Blooms
- 12 Please see Mitigation Measure WQ-32a under Impact WQ-32 in the discussion of Alternative 1A.

## Impact WQ-34: Effects on San Francisco Bay Water Quality Resulting from Facilities Operations and Maintenance (CM1) and Implementation of CM2-CM21

- The effects analysis presented in the preceding impacts (Impact WQ-1 through WQ-33) concluded
   that Alternative 1A would have a less than significant impact/no adverse effect on the following
   constituents in the Delta:
- 18 Boron

19

- Dissolved Oxygen
- Pathogens
- Pesticides
- Trace Metals
- Turbidity and TSS

24 Elevated concentrations of boron are of concern in drinking and agricultural water supplies. 25 However, waters in the San Francisco Bay are not designated to support MUN and AGR beneficial 26 uses. Changes in Delta DO, pathogens, pesticides, and turbidity and TSS are not anticipated to be of a 27 frequency, magnitude and geographic extent that would adversely affect any beneficial uses or 28 substantially degrade the quality of the Delta. Thus, changes in boron, DO, pathogens, pesticides, and 29 turbidity and TSS in Delta outflow are not anticipated to be of a frequency, magnitude and 30 geographic extent that would adversely affect any beneficial uses or substantially degrade the 31 quality of the of San Francisco Bay.

- The effects of Alternative 1A on bromide, chloride, and DOC, in the Delta were determined to be significant/adverse. Increases in bromide, chloride, and DOC concentrations are of concern in drinking water supplies; however, as described previously, the San Francisco Bay does not have a designated MUN use. Thus, changes in bromide, chloride, and DOC in Delta outflow would not adversely affect any beneficial uses of San Francisco Bay.
- 37 Elevated EC, as assessed for this alternative, is of concern for its effects on the agricultural supply
- 38 AGR beneficial use and fish and wildlife beneficial uses. As discussed above, San Francisco Bay does
- 39 not have an AGR beneficial use designation. Further, as discussed for the No Action Alternative,

- 1 changes in Delta salinity would not contribute to measurable changes in Bay salinity, as the change
- 2 in Delta outflow, which would be the primary driver of salinity changes, would be two to three
- 3 orders of magnitude lower than (and thus minimal compared to) the Bay's tidal flow.
- 4 Also, as discussed for the No Action Alternative, adverse changes in *Microcystis* levels that could
- occur in the Delta would not cause adverse *Microcystis* blooms in San Francisco Bay, because
   *Microcystis* are intolerant of the Bay's high salinity and, thus have not been detected downstream of
   Suisun Bay.
- 8 While effects of Alternative 1A on the nutrients ammonia, nitrate, and phosphorus were determined 9 to be less than significant/not adverse, these constituents are addressed further below because the 10 response of the seaward bays to changed nutrient concentrations/loading may differ from the 11 response of the Delta. Selenium and mercury are discussed further, because they are 12 bioaccumulative constituents where changes in load due to both changes in Delta concentrations 13 and exports are of concern.

#### 14 Nutrients: Ammonia, Nitrate, and Phosphorus

- 15 Total nitrogen loads in Delta outflow to Suisun and San Pablo Bays under Alternative 1A would be 16 dominated almost entirely by nitrate, because planned upgrades to the SRWTP will result in >95% 17 removal of ammonia in its effluent. Total nitrogen loads to Suisun and San Pablo Bays would 18 decrease by 31%, relative to Existing Conditions, and increase by 1%, relative to the No Action 19 Alternative (Appendix 80, San Francisco Bay Analysis, Table 0-1); thus there would be little to no 20 degradation of water quality with regard to total nitrogen. The change in nitrogen loading to Suisun 21 and San Pablo Bays under Alternative 1A would not adversely impact primary productivity in these 22 embayments because light limitation and grazing currently limit algal production in these 23 embayments. To the extent that algal growth increases in relation to a change in ammonia 24 concentration, this would have net positive benefits, because current algal levels in these 25 embayments are low. Nutrient levels and ratios are not considered a direct driver of *Microcystis* and 26 cyanobacteria levels in the North Bay.
- 27 The phosphorus load exported from the Delta to Suisun and San Pablo Bays for Alternative 1A is 28 estimated to decrease by 2% relative to Existing Conditions and 7% relative to the No Action 29 Alternative (Appendix 80, Table 0-1); thus there would be no degradation of water quality with 30 regard to total phosphorus. The only postulated effect of changes in phosphorus loads to Suisun and 31 San Pablo Bays is related to the influence of nutrient stoichiometry on primary productivity. 32 However, there is uncertainty regarding the impact of nutrient ratios on phytoplankton community 33 composition and abundance. Any effect on phytoplankton community composition would likely be 34 small compared to the effects of grazing from introduced clams and zooplankton in the estuary 35 (Senn and Novick 2014; Kimmerer and Thompson 2014). Therefore, the projected change in total 36 nitrogen and phosphorus loading that would occur in Delta outflow to San Francisco Bay is not 37 expected to result in adverse effects to beneficial uses or substantially degrade the water quality 38 with regard to nutrients.

#### 39 Mercury

The estimated long-term average mercury and methylmercury loads in Delta exports are shown in
Appendix 80, Table 0-2. Loads of mercury and methylmercury from the Delta to San Francisco Bay
are estimated to change relatively little due to changes in source water fractions and net Delta
outflow that would occur under Alternative 1A. Mercury load to the Bay, is estimated to be the same

- 1 relative to Existing Conditions, and to decrease by 3 kg/year (1%) relative to the No Action 2 Alternative. Methylmercury load is estimated to decrease by 0.04 kg/year (1%), relative to Existing 3 Conditions, and by 0.13 kg/year (4%) relative to the No Action Alternative. The estimated total 4 mercury load to the Bay is 260 kg/year, which would be less than the San Francisco Bay mercury 5 TMDL WLA for the Delta of 330 kg/year. The estimated changes in mercury and methylmercury 6 loads would be within the overall uncertainty associated with the estimates of long-term average 7 net Delta outflow and the long-term average mercury and methylmercury concentrations in Delta 8 source waters. The estimated changes in mercury load under the alternative would also be 9 substantially less than the considerable differences among estimates in the current mercury load to 10 San Francisco Bay (San Francisco Bay Regional Water Quality Control Board 2006; David et al. 11 2009).
- Given that the estimated incremental increases of mercury and methylmercury loading to San
  Francisco Bay would fall within the uncertainty of current mercury and methylmercury load
  estimates, the estimated changes in mercury and methylmercury loads in Delta exports to San
  Francisco Bay due to Alternative 1A are not expected to result in adverse effects to beneficial uses or
  substantially degrade the water quality with regard to mercury, or make the existing CWA Section
  303(d) impairment measurably worse.

### 18 Selenium

- 19 Changes in source water fraction and net Delta outflow under Alternative 1A, relative to Existing 20 Conditions, are projected to cause the total selenium load to the North Bay to increase by 4% 21 relative to Existing Conditions; relative to the No Action Alternative there would essentially be no 22 change in load (Appendix 80, Table 0-3). Changes in long-term average selenium concentrations of 23 the North Bay are assumed to be proportional to changes in North Bay selenium loads. Under 24 Alternative 1A, the long-term average total selenium concentration of the North Bay is estimated to 25 be 0.13  $\mu$ g/L and the dissolved selenium concentration is estimated to be 0.11  $\mu$ g/L, which would be 26 the same as Existing Conditions and the No Action Alternative (Appendix 80, Table 0-3). The 27 dissolved water column selenium concentration would be below the target of  $0.202 \mu g/L$  developed 28 by Presser and Luoma (2013) to correspond to a white sturgeon whole-body fish tissue selenium 29 concentration not greater than 8 mg/kg in the North Bay. The incremental increase in dissolved 30 selenium concentrations in the North Bay, relative to Existing Conditions, would be negligible (0.00 31  $\mu$ g/L) under this alternative. Thus, the estimated changes in selenium loads in Delta exports to San 32 Francisco Bay due to Alternative 1A are not expected to result in adverse effects to beneficial uses or 33 substantially degrade the water quality with regard to selenium, or make the existing CWA Section 34 303(d) impairment measurably worse.
- 35 NEPA Effects: Based on the discussion above, Alternative 1A, relative to the No Action Alternative, 36 would not cause further degradation to water quality with respect to boron, bromide, chloride, DO, 37 DOC, EC, mercury, pathogens, pesticides, selenium, nutrients (ammonia, nitrate, phosphorus), trace 38 metals, or turbidity and TSS in the San Francisco Bay. Further, changes in these constituent 39 concentrations in Delta outflow would not be expected to cause changes in Bay concentrations of 40 frequency, magnitude, and geographic extent that would adversely affect any beneficial uses. In 41 summary, based on the discussion above, effects on the San Francisco Bay from implementation of 42 CM1–CM21 are considered to be not adverse.

1 **CEOA Conclusion:** Based on the above, Alternative 1A would not be expected to cause long-term 2 degradation of water quality in San Francisco Bay resulting in sufficient use of available assimilative 3 capacity such that occasionally exceeding water quality objectives/criteria would be likely and 4 would result in substantially increased risk for adverse effects to one or more beneficial uses. 5 Further, based on the above, this alternative would not be expected to cause additional exceedance 6 of applicable water quality objectives/criteria in the San Francisco Bay by frequency, magnitude, 7 and geographic extent that would cause significant impacts on any beneficial uses of waters in the 8 affected environment. Any changes in boron, bromide, chloride, and DOC in the San Francisco Bay 9 would not adversely affect beneficial uses, because the uses most affected by changes in these 10 parameters, MUN and AGR, are not beneficial uses of the Bay. Further, no substantial changes in DO, 11 pathogens, pesticides, trace metals or turbidity or TSS are anticipated in the Delta, relative to 12 Existing Conditions: therefore, no substantial changes these constituents' levels in the Bay are 13 anticipated. Changes in Delta salinity would not contribute to measurable changes in Bay salinity, as 14 the change in Delta outflow would two to three orders of magnitude lower than (and thus minimal 15 compared to) the Bay's tidal flow. Adverse changes in *Microcystis* levels that could occur in the Delta 16 would not cause adverse Microcystis blooms in the Bay, because Microcystis are intolerant of the 17 Bay's high salinity and, thus not have not been detected downstream of Suisun Bay. The 31% 18 decrease in total nitrogen load and 2% decrease in phosphorus load, relative to Existing Conditions, 19 are expected to have minimal effect on water quality degradation, primary productivity, or 20 phytoplankton community composition. The estimated no change in mercury load (0 kg/year; 0%) 21 and decrease in methylmercury load (0.04 kg/year; 1%), relative to Existing Conditions, is within 22 the level of uncertainty in the mass load estimate and not expected to contribute to water quality 23 degradation, make the CWA Section 303(d) mercury impairment measurably worse or cause 24 mercury/methylmercury to bioaccumulate to greater levels in aquatic organisms that would, in 25 turn, pose substantial health risks to fish, wildlife, or humans. The estimated increase in selenium 26 load would be 4%, but estimated total and dissolved selenium concentrations under this alternative 27 would be the same as Existing Conditions, and less than the target associated with white sturgeon 28 whole-body fish tissue levels for the North Bay. Thus, the small increase in selenium load is not 29 expected to contribute to water quality degradation, or make the CWA Section 303(d) selenium 30 impairment measurably worse or cause selenium to bioaccumulate to greater levels in aquatic 31 organisms that would, in turn, pose substantial health risks to fish, wildlife, or humans. This impact 32 is considered to be less than significant.

# 338.3.3.3Alternative 1B—Dual Conveyance with East Alignment and34Intakes 1–5 (15,000 cfs; Operational Scenario A)

35 Alternative 1B would be nearly identical to Alternative 1A except that the up to 15,000 cfs of water 36 routed from the north Delta to the south Delta would be conveyed by gravity through a canal along 37 the east side of the Delta instead of through pipelines/tunnels. Intakes 1 through 5 would be located 38 on the east bank of the Sacramento River. An intermediate pumping plant north of the town of Holt 39 would be constructed as well as a new 600-acre Byron Tract Forebay. Unlike Alternative 1A, there 40 would be no intermediate forebay. Culvert and tunnel siphons would be utilized to divert canal 41 water beneath existing water courses. Water supply and conveyance operations would follow the 42 guidelines described as Scenario A, which does not include Fall X2. CM2-CM21 would be 43 implemented under this alternative, and these conservation measures would be the same as those 44 under Alternative 1A. See Chapter 3, Description of Alternatives, Section 3.5.3, for additional details 45 on Alternative 1B.

### 1 Water Quality Effects Resulting from Facilities Operations and Maintenance (CM1)

2 Alternative 1B has the same diversion and conveyance operations as Alternative 1A. The primary 3 difference between the two alternatives is that conveyance under Alternative 1B would be in a lined 4 or unlined canal, instead of pipeline. Because there would be no difference in conveyance capacity or 5 operations, there would be no differences between these two alternatives in upstream of the Delta 6 river flows or reservoir operations, Delta inflow, source fractions to various Delta locations, and 7 hydrodynamics in the Delta. Conveyance of water in an open channel instead of a pipeline may 8 result in differing physical properties (e.g., DO, pH, temperature) of the water upon reaching the 9 south Delta export pumps than if the water was conveyed in a pipeline. However, the physical 10 properties of water arriving at the south Delta export pumps would continue to change and would 11 equilibrate to similar levels as Alternative 1A as it is conveyed throughout the SWP/CVP Export 12 Service Areas. Because no substantial differences in water quality effects are anticipated anywhere 13 in the affected environment under Alternative 1B compared to those described in detail for 14 Alternative 1A, the water quality effects described for Alternative 1A also appropriately characterize 15 effects under Alternative 1B.

### 16 Water Quality Effects Resulting from Implementation of CM2–CM21

Alternative 1B has the same conservation measures as Alternative 1A. Because no substantial
differences in water quality effects are anticipated anywhere in the affected environment under
Alternative 1B compared to those described in detail for Alternative 1A, the water quality effects
described for Alternative 1A also appropriately characterize effects under Alternative 1B.

## Impact WQ-31: Water Quality Effects Resulting from Construction-Related Activities (CM1-CM21)

23 The primary difference between Alternative 1B and Alternative 1A is that under Alternative 1B, a 24 canal would be constructed for CM1 along the eastern side of the Delta to convey the Sacramento 25 River water south, rather than a tunnel as the primary conveyance feature. As such, construction 26 techniques and locations of major features of the conveyance system within the Delta would be 27 different (see Chapter 3, Description of Alternatives, Section 3.5.3). Consequently, Alternative 1B 28 would involve substantial land surface construction disturbance. Construction of the canal 29 conveyance facilities also would involve vegetation grubbing/removal, grading, excavation, soil 30 stockpiling, levee and siphon construction, trenching, temporary access road construction, and soil 31 hauling and storage, and other activities over approximately 21,500 acres during the course of 32 constructing the facilities. Additionally, numerous natural drainages and constructed ditches would 33 be rerouted to pass over, under, or around the canal, thus involving disturbance and potential work 34 in flowing water. The remainder of the facilities constructed under Alternative 1B, including CM2– 35 CM21, would be very similar to, or the same as, those to be constructed for Alternative 1A.

36 **NEPA Effects:** The types of potential construction-related water quality effects associated with 37 implementation of CM1 under Alternative 1B would be similar to the effects discussed for 38 Alternative 1A, and the effects anticipated with implementation of CM2–CM21 would be essentially 39 identical. Given the substantial differences in the conveyance features under CM1 with the 40 construction of a canal, there would be differences in the location, magnitude, duration, and 41 frequency of construction activities and related water quality effects. In particular, relative to the No 42 Action Alternative conditions, construction of the major intakes and canal features for CM1 under 43 Alternative 1B would involve extensive general construction activities, material

- 1 handling/storage/placement activities, surface soil grading/excavation/disposal and associated 2 exposure of disturbed sites to erosion and runoff, and construction site dewatering operations. 3 Nevertheless, the construction of CM1, and any individual components necessitated by CM2, and 4 CM4–CM10, with the implementation of the BMPs specified in Appendix 3B, Environmental 5 *Commitments, AMMs, and CMs,* would result in the potential water quality effects being largely 6 avoided and minimized. The specific environmental commitments that would be implemented 7 under Alternative 1B would be similar to those described for Alternative 1A with the exception that 8 Category "B" BMPs for RTM dewatering basin construction and operations, if necessary at all, would 9 be much reduced. Consequently, relative to the No Action Alternative, Alternative 1B would not be 10 expected to cause exceedance of applicable water quality objectives/criteria or substantial water 11 quality degradation with respect to constituents of concern, and thus would not adversely affect any 12 beneficial uses upstream of the Delta, in the Delta, or in the SWP and CVP service area.
- In summary, with implementation of environmental commitments in Appendix 3B, *Environmental Commitments, AMMs, and CMs,* the potential construction-related water quality effects are
   considered to be not adverse.
- 16 **CEQA Conclusion:** Because environmental commitments would be implemented under Alternative 17 1B for construction-related activities along with agency-issued permits that also contain 18 construction related mitigation requirements to protect water quality, the construction-related 19 effects, relative to Existing Conditions, would not be expected to cause or contribute to substantial 20 alteration of existing drainage patterns which would result in substantial erosion or siltation on- or 21 off-site, substantial increased frequency of exceedances of water quality objectives/criteria, or 22 substantially degrade water quality with respect to the constituents of concern on a long-term 23 average basis, and thus would not adversely affect any beneficial uses in water bodies upstream of 24 the Delta, within the Delta, or in the SWP and CVP service area. Moreover, because the construction-25 related activities would be temporary and intermittent in nature, the construction would involve 26 negligible discharges, if any, of bioaccumulative or 303(d) listed constituents to water bodies of the 27 affected environment. As such, construction activities would not contribute measurably to 28 bioaccumulation of contaminants in organisms or humans or cause 303(d) impairments to be 29 discernibly worse. Based on these findings, this impact is determined to be less than significant. No 30 mitigation is required.

# 318.3.3.4Alternative 1C—Dual Conveyance with West Alignment and32Intakes W1–W5 (15,000 cfs; Operational Scenario A)

33 Alternative 1C would be nearly identical to Alternative 1A except that the up to 15.000 cfs of water 34 routed from the north Delta to the south Delta would be conveyed through a canal/tunnel along the 35 west side of the Delta instead of through pipelines/tunnels. Intakes 1 through 5 would be located on 36 the west bank of the Sacramento River and diverted water would be carried by canals and tunnels to 37 a new 600-acre forebay at Byron Tract. An intermediate pumping plant would be constructed, but 38 there would be no intermediate forebay. Culvert and tunnel siphons would be utilized to divert 39 canal water beneath existing water courses. Water supply and conveyance operations would follow 40 the guidelines described as Scenario A, which does not include Fall X2. CM2–CM21 would be 41 implemented under this alternative, and these conservation measures would be the same as those 42 under Alternative 1A. See Chapter 3, Description of Alternatives, Section 3.5.4, for additional details 43 on Alternative 1C.

### 1 Water Quality Effects Resulting from Facilities Operations and Maintenance (CM1)

2 Alternative 1C has the same diversion and conveyance operations as Alternative 1A. The primary 3 differences between the two alternatives are that conveyance under Alternative 1C would be in a 4 lined or unlined canal, instead of pipeline, and the alignment of the canal would be along the 5 western side of the Delta, rather than the eastern side. Because there would be no difference in 6 conveyance capacity or operations, there would be no differences between these two alternatives in 7 upstream of the Delta river flows or reservoir operations, Delta inflow, source fractions to various 8 Delta locations, and hydrodynamics in the Delta. Conveyance of water in an open channel instead of 9 a pipeline may result in differing physical properties (e.g., DO, pH, temperature) of the water upon 10 reaching the south Delta export pumps than if the water was conveyed in a pipeline. However, the 11 physical properties of water arriving at the south Delta export pumps would continue to change and 12 would equilibrate to similar levels as Alternative 1A as it is conveyed throughout the SWP/CVP 13 Export Service Areas. Because no substantial differences in water quality effects are anticipated 14 anywhere in the affected environment under Alternative 1C compared to those described in detail 15 for Alternative 1A, the water quality effects described for Alternative 1A also appropriately 16 characterize effects under Alternative 1C.

### 17 Water Quality Effects Resulting from Implementation of CM2–CM21

Alternative 1C has the same conservation measures as Alternative 1A. Because no substantial
 differences in water quality effects are anticipated anywhere in the affected environment under
 Alternative 1C compared to those described in detail for Alternative 1A, the water quality effects
 described for Alternative 1A also appropriately characterize effects under Alternative 1C.

## Impact WQ-31: Water Quality Effects Resulting from Construction-Related Activities (CM1-CM21)

24 The primary difference between Alternative 1C and Alternative 1A is that under Alternative 1C, a 25 canal would be constructed for CM1 along the western side of the Delta to convey the Sacramento 26 River water south, in addition to similar but shorter tunnel/pipeline features. Construction of water 27 conveyance facilities would involve vegetation removal; constructing building pads, levees, canals, 28 and a tunnel; excavation; overexcavation for facility foundations; surface grading; trenching; road 29 construction; spoil storage; soil stockpiling; and other activities over approximately 17,400 acres 30 during the course of constructing the facilities. Excavation of a large volume of borrow material 31 would be required to construct the canals. As such, construction techniques and locations of major 32 features of the conveyance system within the Delta would be different (see Chapter 3, Description of 33 Alternatives, Section 3.5.4). The remainder of the facilities constructed under Alternative 1C, 34 including CM2–CM21, would be very similar to, or the same as, those to be constructed for 35 Alternative 1A.

36 **NEPA Effects:** The types of potential construction-related water quality effects associated with 37 implementation of CM1 under Alternative 1C would be very similar to the effects discussed for 38 Alternative 1A, and the effects anticipated with implementation of CM2–CM21 would be essentially 39 identical. However, given the addition of extensive canal conveyance segments under CM1 in 40 addition to the tunnel/pipeline features, there would be differences in the location, magnitude, 41 duration, and frequency of construction activities and related water quality effects. In particular, 42 relative to the No Action Alternative conditions, construction of the major canal features for CM1 43 under Alternative 1C would involve extensive general construction activities, material

- 1 handling/storage/placement activities, surface soil grading/excavation/disposal and associated 2 exposure of disturbed sites to erosion and runoff, and construction site dewatering operations. 3 Nevertheless, the construction of CM1, and any individual components necessitated by CM2, and 4 CM4–CM10, with the implementation of the BMPs specified in Appendix 3B, Environmental 5 Commitments, AMMs, and CMs, and other agency permitted construction requirements would result 6 in the potential water quality effects being largely avoided and minimized. The specific 7 environmental commitments that would be implemented under Alternative 1C would be similar to 8 those described for Alternative 1A (refer to Chapter 3, Description of Alternatives, and Appendix 3B 9 for additional information regarding the environmental commitments and environmental permits). 10 However, this alternative would involve environmental commitments associated with both 11 tunnel/pipeline and canal construction activities. Consequently, relative to No Action Alternative 12 conditions, Alternative 1C would not be expected to cause exceedance of applicable water quality 13 objectives/criteria or substantial water quality degradation with respect to constituents of concern, 14 and thus would not adversely affect any beneficial uses upstream of the Delta, in the Delta, or in the 15 SWP and CVP service area.
- In summary, with implementation of environmental commitments in Appendix 3B, the potential
   construction-related water quality effects are considered to be not adverse.
- 18 **CEQA Conclusion:** Because environmental commitments would be implemented under Alternative 19 1C for construction-related activities, the construction-related effects, relative to Existing 20 Conditions, would not be expected to cause or contribute to substantial alteration of existing 21 drainage patterns which would result in substantial erosion or siltation on- or off-site, substantial 22 increased frequency of exceedances of water quality objectives/criteria, or substantially degrade 23 water quality with respect to the constituents of concern on a long-term average basis, and thus 24 would not adversely affect any beneficial uses in water bodies upstream of the Delta, within the 25 Delta, or in the SWP and CVP service area, Moreover, because the construction-related activities 26 would be temporary and intermittent in nature, the construction would involve negligible 27 discharges, if any, of bioaccumulative or 303(d) listed constituents to water bodies of the affected 28 environment. As such, construction activities would not contribute measurably to bioaccumulation 29 of contaminants in organisms or humans or cause 303(d) impairments to be discernibly worse. 30 Based on these findings, this impact is determined to be less than significant. No mitigation is 31 required.

# 328.3.3.5Alternative 2A—Dual Conveyance with Pipeline/Tunnel and Five33Intakes (15,000 cfs; Operational Scenario B)

34 Alternative 2A would convey up to 15,000 cfs of water from the north Delta to the south Delta 35 through pipelines/tunnels from five screened intakes on the east bank of the Sacramento River 36 between Clarksburg and Walnut Grove i.e., (Intakes 1 through 5). A new 600-acre Byron Tract 37 Forebay, adjacent to and south of Clifton Court Forebay, would be constructed which would provide 38 water to the south Delta pumping plants. In addition to the same physical/structural components 39 described for Alternative 1A, Alternative 2A would include an operable barrier at the head of Old 40 River and could potentially include two alternative intake and intake pumping plant locations 41 located downstream of Steamboat and Sutter Sloughs (i.e., Intakes 6 and 7). Water supply and 42 conveyance operations would follow the guidelines described as Scenario B, which includes Fall X2. 43 CM2–CM21 would be implemented under this alternative, and would be the same as those under 44 Alternative 1A. See Chapter 3, Description of Alternatives, Section 3.5.5, for additional details on Alternative 2A. 45
## 1 Effects of the Alternative on Delta Hydrodynamics

2 Under the No Action Alternative and Alternatives 1A-9, the following two primary factors can
3 substantially affect water quality within the Delta:

4 Within the south, west, and interior Delta, a decrease in the percentage of Sacramento River-5 sourced water and a concurrent increase in San Joaquin River-sourced water can increase the 6 concentrations of numerous constituents (e.g., boron, bromide, chloride, electrical conductivity, 7 nitrate, organic carbon, some pesticides, selenium). This source water replacement is caused by 8 decreased exports of San Joaquin River water (due to increased Sacramento River water 9 exports), or effects of climate change on timing of flows in the rivers. Changes in channel flows 10 also can affect water residence time and many related physical, chemical, and biological 11 variables.

- Particularly in the west Delta, sea water intrusion as a result of sea level rise or decreased Delta
   outflow can increase the concentration of salts (bromide, chloride) and levels of electrical
   conductivity. Conversely, increased Delta outflow (e.g., as a result of Fall X2 operations in wet
   and above normal water years) will decrease levels of these constituents, particularly in the
   west Delta.
- 17 Under Alternative 2A, over the long term, average annual delta exports are anticipated to decrease 18 by 76 TAF relative to Existing Conditions, and increase by 628 TAF relative to the No Action 19 Alternative. Since, over the long-term, approximately 58% of the exported water will be from the 20 new North Delta intakes, average monthly diversions at the south Delta intakes would be decreased 21 because of the shift in diversions to the north Delta intakes (see Chapter 5, Water Supply, for more 22 information). The result of this is increased San Joaquin River water influence throughout the south, 23 west, and interior Delta, and a corresponding decrease in Sacramento River water influence. This 24 can be seen, for example, in Appendix 8D, ALT 2–Old River at Rock Slough for ALL years (1976– 25 1991), which shows increased SJR percentage and decreased SAC percentage under the alternative, relative to Existing Conditions and the No Action Alternative. 26
- 27 Under Alternative 2A, long-term average annual Delta outflow is anticipated to increase 105 TAF 28 relative to Existing Conditions, due to both changes in operations (including north Delta intake 29 capacity of 15,000 cfs, Fall X2, and numerous other components of Operational Scenario B) and 30 climate change/sea level rise (see Chapter 5, Water Supply, for more information). The increase 31 relative to Existing Conditions is partially because Alternative 2A includes operations to meet Fall 32 X2, while Existing Conditions does not. Long-term average annual Delta outflow is anticipated to 33 decrease under Alternative 2A by 645 TAF relative to the No Action Alternative, due only to changes 34 in operations. The result of this is increased sea water intrusion in the west Delta. The increase in 35 sea water intrusion (represented by an increase in BAY percentage) can be seen, for example, in 36 Appendix 8D, ALT 2A-Sacramento River at Mallard Island for ALL years (1976–1991).

## Impact WQ-1: Effects on Ammonia Concentrations Resulting from Facilities Operations and Maintenance (CM1)

#### 39 Upstream of the Delta

40 For the same reasons stated for the No Action Alternative, Alternative 2A would have negligible, if

- 41 any, effect on ammonia concentrations in the rivers and reservoirs upstream of the Delta relative to
- 42 Existing Conditions and the No Action Alternative. Any negligible increases in ammonia-N
- 43 concentrations that could occur in the water bodies of the affected environment upstream of the

- 1 Delta would not be of frequency, magnitude, and geographic extent that would adversely affect any
- 2 beneficial uses or substantially degrade the quality of these water bodies, with regard to ammonia.

#### 3 Delta

4 Assessment of the effects of ammonia under Alternative 2A is the same as discussed under

- 5 Alternative 1A, Impact WQ-1, except that because flows in the Sacramento River at Freeport would 6 be different between the two alternatives, estimated monthly average and long term annual averag
- be different between the two alternatives, estimated monthly average and long term annual average
   predicted ammonia-N concentrations in the Sacramento River downstream of Freeport are
- 8 different.
- 9 As Table 8-65 shows, estimated ammonia-N concentrations in the Sacramento River downstream of
- 10 Freeport (upon full mixing of the SRWTP discharge with river water) under Alternative 2A and the
- 11 No Action Alternative are expected to be similar. Minor increases in ammonia-N concentrations
- 12 would occur during July through September, November, and January through March, and remaining
- 13 months would be unchanged or have a minor decrease. A minor increase in the annual average
- 14 concentration would occur under Alternative 2A, compared to the No Action Alternative. Moreover,
- 15 the estimated concentrations downstream of Freeport under Alternative 2A would be similar to
- 16 existing source water concentrations for the San Francisco Bay and San Joaquin River. Consequently,
- 17 changes in source water fraction anticipated under Alternative 2A, relative to the No Action
- 18 Alternative, would not be expected to substantially increase ammonia concentrations at any Delta19 locations.
- Any negligible increases in ammonia-N concentrations that could occur at certain locations in the
   Delta would not be of frequency, magnitude, and geographic extent that would adversely affect any
   beneficial uses or substantially degrade the water quality at these locations, with regards to
- 23 ammonia.

## 24 Table 8-65. Estimated Ammonia-N (mg/L as N) Concentrations in the Sacramento River Downstream

of the Sacramento Regional Wastewater Treatment Plant for the No Action Alternative and
 Alternative 2A

	Oct	Nov	Dec	Jan	Feb	Mar	Apr	May	Jun	Jul	Aug	Sep	Annual Average
No Action Alternative	0.074	0.084	0.069	0.060	0.057	0.060	0.058	0.064	0.067	0.060	0.067	0.064	0.065
Alternative 2A	0.073	0.088	0.069	0.061	0.058	0.061	0.058	0.062	0.062	0.063	0.071	0.065	0.066

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## 28 SWP/CVP Export Service Areas

29 The assessment of effects on ammonia in the SWP/CVP Export Service Area is based on assessment 30 of ammonia-N concentrations at Banks and Jones pumping plants. Similar to the discussion for 31 Alternative 1A, under Alternative 2A for areas of the Delta that are influenced by Sacramento River 32 water, including Banks and Jones pumping plants, ammonia-N concentrations would be expected to 33 decrease, relative to Existing Conditions (in association with less diversion of water influenced by 34 the SRWTP). This decrease in ammonia-N concentrations for water exported via the south Delta 35 pumps would not be expected to result in an adverse effect on beneficial uses or substantially 36 degrade water quality of exported water, with regards to ammonia.

- Furthermore, as discussed above for the Plan Area, for all areas of the Delta, including Banks and
   Jones pumping plants, ammonia-N concentrations would not be expected to substantially differ
   under Alternative 2A, relative to the No Action Alternative. Any negligible increases in ammonia-N
- 4 concentrations that could occur at Banks and Jones pumping plants would not be of frequency,
- 5 magnitude, and geographic extent that would adversely affect any beneficial uses or substantially
- 6 degrade the water quality at these locations, with regards to ammonia.
- *NEPA Effects*: In summary, based on the discussion above, effects on ammonia from implementation
   of CM1 are considered to be not adverse.
- *CEQA Conclusion*: Key findings discussed in the effects assessment provided above are summarized
   here, and are then compared to the CEQA thresholds of significance (defined in Section 8.3.2,
   *Determination of Effects*) for the purpose of making the CEQA impact determination for this
   constituent. For additional details on the effects assessment findings that support this CEQA impact
   determination, see the effects assessment discussion that immediately precedes this conclusion.
- 14 Ammonia-N concentrations are generally low in the reservoirs and rivers of the watersheds, owing 15 to the lack of substantial point and nonpoint sources of ammonia-N upstream of the SRWTP in the 16 Sacramento River watershed, in the watersheds of the eastern tributaries (Cosumnes, Mokelumne, 17 and Calaveras Rivers), or upstream of the Delta in the San Joaquin River watershed. Consequently, 18 any modified reservoir operations and subsequent changes in river flows under Alternative 2A, 19 relative to Existing Conditions, are expected to have negligible, if any, effects on reservoir and river 20 ammonia-N concentrations upstream of Freeport in the Sacramento River watershed and upstream 21 of the Delta in the San Joaquin River watershed.
- Ammonia-N concentrations in the Sacramento River downstream of the SRWTP would be substantially lower under Alternative 2A, relative to Existing Conditions, due to upgrades to the SRWTP that are assumed to be in place, and thus, ammonia concentrations for all areas of the Delta that are influenced by Sacramento River water are expected to decrease. At locations which are not influenced notably by Sacramento River water, concentrations are expected to remain relatively unchanged, due to the similarity in SJR and BAY concentrations and the lack of expected changes in either of these concentrations.
- The assessment of effects on ammonia in the SWP/CVP Export Service Areas is based on assessment
  of ammonia-N concentrations at Banks and Jones pumping plants. As discussed above for the Plan
  Area, for areas of the Delta that are influenced by Sacramento River water, including Banks and
  Jones pumping plants, ammonia-N concentrations are expected to decrease under Alternative 2A,
  relative to Existing Conditions.
- 34 Based on the above, there would be no substantial, long-term increase in ammonia-N concentrations 35 in the rivers and reservoirs upstream of the Delta, in the Plan Area, or the waters exported to the 36 CVP and SWP service areas under Alternative 2A relative to Existing Conditions. As such, this 37 alternative would not be expected to cause additional exceedance of applicable water quality 38 objectives/criteria by frequency, magnitude, and geographic extent that would cause significant 39 impacts on any beneficial uses of waters in the affected environment. Because ammonia 40 concentrations would not be expected to increase substantially, no long-term water quality 41 degradation would be expected to occur and, thus, no significant impact on beneficial uses would 42 occur. Ammonia is not 303(d) listed within the affected environment and thus any minor increases 43 that could occur in some areas would not make any existing ammonia-related impairment
- 44 measurably worse because no such impairments currently exist. Because ammonia-N is not

- 1 bioaccumulative, minor increases that could occur in some areas would not bioaccumulate to
- 2 greater levels in aquatic organisms that would, in turn, pose substantial health risks to fish, wildlife,
- 3 or humans. This impact would be considered less than significant. No mitigation is required.

## Impact WQ-2: Effects on Ammonia Concentrations Resulting from Implementation of CM2 CM21

- *NEPA Effects*: Effects of CM2-CM21 on ammonia under Alternative 2A would be the same as those
   discussed for Alternative 1A and are considered to be not adverse.
- *CEQA Conclusion*: CM2-CM21 proposed under Alternative 2A would be similar to those proposed
   under Alternative 1A. As such, effects on ammonia resulting from the implementation of CM2-CM21
   would be similar to those previously discussed for Alternative 1A. This impact is considered to be
   less than significant. No mitigation is required.

# Impact WQ-3: Effects on Boron Concentrations Resulting from Facilities Operations and Maintenance (CM1)

## 14 Upstream of the Delta

- 15 Effects of CM1 on boron under Alternative 2A in areas upstream of the Delta would be very similar 16 to the effects discussed for Alternative 1A. There would be no expected change to the sources of 17 boron in the Sacramento and eastside tributary watersheds, and resultant changes in flows from 18 altered system-wide operations would have negligible, if any, effects on the concentration of boron 19 in the rivers and reservoirs of these watersheds. The modeled long-term annual average lower San 20 Joaquin River flow at Vernalis would decrease slightly compared to Existing Conditions (in 21 association with project operations, climate change, and increased water demands), and would be 22 similar compared to the No Action Alternative considering only changes due to Alternative 2A 23 operations. The reduced flow would result in possible increases in long-term average boron 24 concentrations of up to about 3% relative to the Existing Conditions (Appendix 8F, Table Bo-32). 25 The increased boron concentrations would not increase the frequency of exceedances of any 26 applicable objectives or criteria and would not be expected to cause further degradation at 27 measurable levels in the lower San Joaquin River, and thus would not cause the existing impairment 28 there to be discernibly worse. Consequently, Alternative 2A would not be expected to cause 29 exceedance of boron objectives/criteria or substantially degrade water quality with respect to 30 boron, and thus would not adversely affect any beneficial uses of the Sacramento River, the eastside
- 31 tributaries, associated reservoirs upstream of the Delta, or the San Joaquin River.

## 32 Delta

- Modeling scenarios included assumptions regarding how certain habitat restoration activities (CM2
  and CM4) would affect Delta hydrodynamics, To the extent that restoration actions alter
  hydrodynamics within the Delta region, which affects mixing of source waters, these effects are
  included in this assessment of operations-related water quality changes (i.e., CM1). Other effects of
  CM2-CM21 not attributable to hydrodynamics, for example, additional loading of a constituent to
  the Delta, are discussed within the impact header for CM2-CM21. See Section 8.3.1.3, *Plan Area*, for
  more information.
- 40 Effects of CM1 on boron under Alternative 2A in the Delta would be very similar to the effects
  41 discussed for Alternative 1A. Relative to the Existing Conditions and No Action Alternative,

- 1 Alternative 2A would generally result in unchanged or reduced long-term average boron
- 2 concentrations for the 16-year period modeled at northern and eastern Delta locations. However,
- 3 the average boron concentration at the eastern SJR at Buckley Cove location would increase relative
- 4 to Existing Conditions (8%) but decrease relative to the No Action Alternative. Concentrations
- 5 would increase at interior and western Delta locations (by as much as 3% at the SF Mokelumne
- River at Staten Island, 18% at Franks Tract, and 118% at Old River at Rock Slough) (Appendix 8F,
   *Boron*, Table Bo-8). The comparison to Existing Conditions reflects changes due to both Alternative
- 8 2A operations (including north Delta intake capacity of 15,000 cfs, Fall X2, and numerous other
- components of Operational Scenario B) and climate change/sea level rise. The comparison to the No
- 10 Action Alternative reflects changes due only to operations.
- 11 Implementation of tidal habitat restoration under CM4 also may contribute to increased boron 12 concentrations at western Delta assessment locations (more discussion of this phenomenon is 13 included in Section 8.3.1.3, *Plan Area*.), and thus would not be anticipated to substantially affect 14 agricultural diversions which occur primarily at interior Delta locations. The long-term annual 15 average and monthly average boron concentrations, for either the 16-year period or drought period 16 modeled, would never exceed the 2,000  $\mu$ g/L human health advisory objective (i.e., for children) or 17  $500 \,\mu g/L$  agricultural objective at any of the eleven Delta assessment locations, which represents no 18 change from the Existing Conditions and No Action Alternative (Appendix 8F, Boron, Table Bo-3A). 19 Reductions in long-term average assimilative capacity of up to 11% at interior Delta locations (i.e., 20 Franks Tract and Old River at Rock Slough) and up to 12% at the SJR at Buckley Cove location 21 relative to No Action Alternative, would occur with respect to the 500 µg/L agricultural objective 22 (Appendix 8F, Table Bo-9). However, because the absolute boron concentrations would still be well 23 below the lowest 500  $\mu$ g/L objective for the protection of the agricultural beneficial use under 24 Alternative 2A, the levels of boron degradation would not be of sufficient magnitude to substantially 25 increase the risk of exceeding objectives or cause adverse effects to municipal and agricultural water 26 supply beneficial uses, or any other beneficial uses, in the Delta (Appendix 8F, Figure Bo-2).

#### 27 SWP/CVP Export Service Areas

- 28 Effects of CM1 on boron under Alternative 2A in the Delta would be very similar to the effects 29 discussed for Alternative 1A. Under Alternative 2A, long-term average boron concentrations would 30 decrease by as much as 25% at the Banks Pumping Plant and by as much as 27% at Jones Pumping 31 Plant relative to Existing Conditions and No Action Alternative (Appendix 8F, Table Bo-8) as a result 32 of export of a greater proportion of low-boron Sacramento River water. Commensurate with the 33 decrease in exported boron concentrations, boron concentrations in the lower San Joaquin River 34 may be reduced and would likely alleviate or lessen any expected increase in boron concentrations 35 at Vernalis associated with flow reductions (see discussion of Upstream of the Delta), as well as 36 locations in the Delta receiving a large fraction of San Joaquin River water. Reduced export boron 37 concentrations also may contribute to reducing the existing 303(d) impairment in the lower San 38 Joaquin River and associated TMDL actions for reducing boron loading.
- Maintenance of SWP and CVP facilities under Alternative 2A would not be expected to create new
   sources of boron or contribute towards a substantial change in existing sources of boron in the
- 41 affected environment. Maintenance activities would not be expected to cause any substantial
- 42 increases in boron concentrations or degradation with respect to boron such that objectives would
- 43 be exceeded more frequently, or any beneficial uses would be adversely affected anywhere in the
- 44 affected environment.

*NEPA Effects:* In summary, relative to the No Action Alternative conditions, Alternative 2A would
 result in relatively small increases in long-term average boron concentrations in the Delta and not
 appreciably change boron levels in the lower San Joaquin River. However, the predicted changes
 would not be expected to cause exceedances of applicable objectives or further measurable water
 quality degradation, and thus would not constitute an adverse effect on water quality.

*CEQA Conclusion:* Key findings discussed in the effects assessment provided above are summarized
 here, and are then compared to the CEQA thresholds of significance (defined in Section 8.3.2,
 *Determination of Effects*) for the purpose of making the CEQA impact determination for this
 constituent. For additional details on the effects assessment findings that support this CEQA impact
 determination, see the effects assessment discussion that immediately precedes this conclusion.

- Boron is not a constituent of concern in the Sacramento River watershed upstream of the Delta, thus river flow rate and reservoir storage reductions that would occur under the Alternative 2A, relative to Existing Conditions, would not be expected to result in a substantial adverse change in boron levels. Additionally, relative to Existing Conditions, Alternative 2A would not result in reductions in river flow rates (i.e., less dilution) or increased boron loading such that there would be any substantial increases in boron concentration upstream of the Delta in the San Joaquin River watershed.
- Small increased boron levels predicted for interior and western Delta locations in response to a shift
  in the Delta source water percentages and tidal habitat restoration under this alternative would not
  be expected to cause exceedances of objectives, or substantial degradation of these water bodies.
  Alternative 2A maintenance also would not result in any substantial increases in boron
  concentrations in the affected environment. Boron concentrations would be reduced in water
  exported from the Delta to the CVP/SWP Export Service Areas, thus reflecting a potential
  improvement to boron loading in the lower San Joaquin River.
- 25 Boron is not a bioaccumulative constituent, thus any increased concentrations under Alternative 2A 26 would not result in adverse boron bioaccumulation effects to aquatic life or humans. Relative to 27 Existing Conditions, Alternative 2A would not result in substantially increased boron concentrations 28 such that frequency of exceedances of municipal and agricultural water supply objectives would 29 increase. The levels of boron degradation that may occur under Alternative 2A would not be of 30 sufficient magnitude to cause substantially increased risk for adverse effects to municipal or 31 agricultural beneficial uses within the affected environment. Long-term average boron 32 concentrations would decrease in Delta water exports to the SWP and CVP service area, which may 33 contribute to reducing the existing 303(d) impairment of agricultural beneficial uses in the lower 34 San Joaquin River. Based on these findings, this impact is determined to be less than significant. No 35 mitigation is required.

## 36 Impact WQ-4: Effects on Boron Concentrations Resulting from Implementation of CM2-CM21

- 37 *NEPA Effects*: Effects of CM2–CM21 on boron under Alternative 2A would be the same as those
   38 discussed for Alternative 1A and are determined to be not adverse.
- *CEQA Conclusion*: CM2–CM21 proposed under Alternative 2A would be similar to those proposed
   under Alternative 1A. As such, effects on boron resulting from the implementation of CM2–CM21
   would be similar to those previously discussed for Alternative 1A. This impact is considered to be
- 42 less than significant. No mitigation is required.

## Impact WQ-5: Effects on Bromide Concentrations Resulting from Facilities Operations and Maintenance (CM1)

#### 3 Upstream of the Delta

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Under Alternative 2A there would be no expected change to the sources of bromide in the Sacramento and eastside tributary watersheds. Bromide loading in these watersheds would remain unchanged and resultant changes in flows from altered system-wide operations under Alternative 2A would have negligible, if any, effects on the concentration of bromide in the rivers and reservoirs of these watersheds. Consequently, Alternative 2A would not be expected to adversely affect the MUN beneficial use, or any other beneficial uses, of the Sacramento River, the eastside tributaries, or their associated reservoirs upstream of the Delta.

- 11Under Alternative 2A, modeling indicates that long-term annual average flows on the San Joaquin12River would decrease by 6%, relative to Existing Conditions and would remain virtually the same13relative to the No Action Alternative (Appendix 5A, Climate Change and the Effects of Reservoir14Operations on Water Temperatures in the Study Area). These decreases in flow would result in15possible increases in long-term average bromide concentrations of about 3%, relative to Existing16Conditions, and less than <1% relative to the No Action Alternative (Appendix 8E, Bromide, Table</td>1724). The small increases in lower San Joaquin River bromide levels that could occur under
- Alternative 2A, relative to existing and the No Action Alternative conditions would not be expected
   to adversely affect the MUN beneficial use, or any other beneficial uses, of the lower San Joaquin

## 21 Delta

River.

Modeling scenarios included assumptions regarding how certain habitat restoration activities (CM2
and CM4) would affect Delta hydrodynamics, To the extent that restoration actions alter
hydrodynamics within the Delta region, which affects mixing of source waters, these effects are
included in this assessment of operations-related water quality changes (i.e., CM1). Other effects of
CM2-CM21 not attributable to hydrodynamics, for example, additional loading of a constituent to
the Delta, are discussed within the impact header for CM2-CM21. See Section 8.3.1.3, *Plan Area*, for
more information.

29 Under Alternative 2A, the geographic extent of effects pertaining to long-term average bromide 30 concentrations in the Delta would be similar to that previously described for Alternative 1A, 31 although the magnitude of predicted long-term change and relative frequency of concentration 32 threshold exceedances would be different. Using the mass-balance modeling approach for bromide 33 (see Section 8.3.1.3, *Plan Area*,), relative to Existing Conditions, modeled long-term average bromide 34 concentrations would increase at Staten Island, Emmaton (during the drought period only), and 35 Barker Slough, while modeled long-term average bromide concentrations would decrease at all 36 other assessment locations (Appendix 8E, Bromide, Table 6). Overall effects would be greatest at 37 Barker Slough, where predicted long-term average bromide concentrations would increase from 51 38  $\mu$ g/L to 63  $\mu$ g/L (22% relative increase) for the modeled 16-year hydrologic period and would 39 increase from 54  $\mu$ g/L to 94  $\mu$ g/L (75% relative increase) for the modeled drought period. At Barker 40 Slough, the predicted 50 µg/L exceedance frequency would decrease from 49% under Existing 41 Conditions to 38% under Alternative 2A, but would increase from 55% to 63% during the drought 42 period. At Barker Slough, the predicted 100  $\mu$ g/L exceedance frequency would increase from 0% 43 under Existing Conditions to 17% under Alternative 2A, and would increase from 0% to 38% during 44 the drought period. Relative increases in long-term average bromide concentrations at Staten Island

- 1 would be of similar magnitude to that described for Barker Slough, although modeled 100  $\mu$ g/L
- 2 exceedance frequency increases would be much less considerable. At Staten Island, the predicted
- $3 \qquad 100 \ \mu\text{g/L}$  exceedance frequency would increase from 1% under Existing Conditions to 4% under
- 4 Alternative 2A (0% to 2% during the drought period). Modeled long-term average concentration at
- Staten Island would be about 62 μg/L (about 63 μg/L in drought years). Changes in exceedance
   frequency of the 50 μg/L and 100 μg/L concentration thresholds, as well as relative change in long-
- requery of the 50 µg/L and 100 µg/L concentration thresholds, as well as relative chang
   term average concentration, at other assessment locations would be less substantial. The
- 8 comparison to Existing Conditions reflects changes in bromide due to both Alternative 2A
- 9 operations (including north Delta intake capacity of 15,000 cfs, Fall X2, and numerous other
- 10 components of Operational Scenario B) and climate change/sea level rise.
- 11 Due to the relatively small differences between modeled Existing Conditions and No Action baseline, 12 changes in long-term average bromide concentrations and changes in exceedance frequencies 13 relative to the No Action Alternative are generally of similar magnitude to those previously 14 described for the Existing Conditions comparison (Appendix 8E, Bromide, Table 6). Modeled long-15 term average bromide concentration increases would similarly be greatest at Barker Slough, where 16 long-term average concentrations are predicted to increase by about 26% (about 75% in drought 17 years) relative to the No Action Alternative. However, unlike the Existing Conditions comparison, 18 long-term average bromide concentrations at Buckley Cove under Alternative 2A would increase 19 relative to the No Action Alternative, although the increases would be relatively small ( $\leq 4\%$ ). Unlike 20 the comparison to Existing Conditions, the comparison to the No Action Alternative reflects bromide 21 changes due only to operations.
- At Barker Slough, modeled long-term average bromide concentrations for the two baseline conditions are very similar (Appendix 8E, *Bromide*, Table 6). Such similarity demonstrates that the modeled Alternative 2A change in bromide is almost entirely due to Alternative 2A operations, and not climate change/sea level rise. Therefore, operations are the primary driver of effects on bromide at Barker Slough, regardless whether Alternative 2A is compared to Existing Conditions, or compared to the No Action Alternative.
- 28 Results of the modeling approach which used relationships between EC and chloride and between 29 chloride and bromide (see Section 8.3.1.3, *Plan Area*,) differed somewhat from what is presented 30 above for the mass-balance approach (see Appendix 8E, Bromide, Table 7). For most locations, the 31 frequency of exceedance of the 50 µg/L and 100 µg/L were similar. The greatest difference between 32 the methods was predicted for Barker Slough. The increases in frequency of exceedance of the 100 33  $\mu$ g/L threshold, relative to Existing Conditions and the No Action Alternative, were not as great 34 using this alternative EC to chloride and chloride to bromide relationship modeling approach as 35 compared to that presented above from the mass-balance modeling approach. However, there were 36 still substantial increases, resulting in 10% exceedance over the modeled period under Alternative 37 2A, as compared to 1% under Existing Conditions and 2% under the No Action Alternative. For the 38 drought period, exceedance frequency increased from 0% under Existing Conditions and the No 39 Action Alternative, to 20% under Alternative 2A. Because the mass-balance approach predicts a 40 greater level of impact at Barker Slough, determination of impacts was based on the mass-balance 41 results.
- The increase in long-term average bromide concentrations predicted at Barker Slough, principally
  the relative increase in 100 μg/L exceedance frequency, would result in a substantial change in
  source water quality for existing drinking water treatment plants drawing water from the North Bay
  Aqueduct. As discussed for Alternative 1A, drinking water treatment plants obtaining water via the

1 North Bay Aqueduct utilize a variety of conventional and enhanced treatment technologies in order 2 to achieve DBP drinking water criteria. While the implications of such a modeled change in bromide 3 at Barker Slough are difficult to predict, the substantial modeled increases could lead to adverse 4 changes in the formation of disinfection byproducts such that considerable treatment plant 5 upgrades may be necessary in order to achieve equivalent levels of health protection. Because many 6 of the other modeled locations already frequently exceed the 100 µg/L threshold under Existing 7 Conditions and the No Action Alternative, these locations likely already require treatment plant 8 technologies to achieve equivalent levels of health protection, and thus no additional treatment 9 technologies would be triggered by the small increases in the frequency of exceeding the 100 µg/L 10 threshold. Hence, no further impact on the drinking water beneficial use would be expected at these 11 locations.

- 12 The seasonal intakes at Mallard Slough and City of Antioch are infrequently used due to water 13 quality constraints related to sea water intrusion. On a long-term average basis, bromide at these 14 locations is in excess of 3,000  $\mu$ g/L, but during seasonal periods of high Delta outflow can be <300 15  $\mu$ g/L. Based on modeling using the mass-balance approach, use of the seasonal intakes at Mallard 16 Slough and City of Antioch under Alternative 2A would experience a period average increase in 17 bromide during the months when these intakes would most likely be utilized. For those wet and 18 above normal water year types where mass balance modeling would predict water quality typically 19 suitable for diversion, predicted long-term average bromide would increase from 103 µg/L to 165 20  $\mu$ g/L (61% increase) at City of Antioch and would increase from 150  $\mu$ g/L to 211  $\mu$ g/L (41% 21 increase) at Mallard Slough relative to Existing Conditions (Appendix 8E, Bromide, Table 25). 22 Increases would be similar for the No Action Alternative comparison. Modeling results using the EC 23 to chloride and chloride to bromide relationships show increases during these months, but the 24 relative magnitude of the increases is much lower (Appendix 8E, Bromide, Table 26). Regardless of 25 the differences in the data between the two modeling approaches, the decisions surrounding the use 26 of these seasonal intakes is largely driven by acceptable water quality, and thus have historically 27 been opportunistic. Opportunity to use these intakes would remain, and the predicted increases in 28 bromide concentrations at the City of Antioch and Mallard Slough intake would not be expected to 29 adversely affect MUN beneficial uses, or any other beneficial use, at these locations.
- 30 Important to the results presented above is the assumed habitat restoration footprint on both the 31 temporal and spatial scales incorporated into the modeling. Modeling sensitivity analyses have 32 indicated that habitat restoration (which are reflected in the modeling—see Section 8.3.1.3, Plan 33 Area,), not operations covered under CM1, are the driving factor in the modeled bromide increases. 34 The timing, location, and specific design of habitat restoration will have effects on Delta 35 hydrodynamics, and any deviations from modeled habitat restoration and implementation schedule 36 will lead to different outcomes. Although habitat restoration near Barker Slough is an important 37 factor contributing to modeled bromide concentrations at the North Bay Aqueduct, BDCP habitat 38 restoration elsewhere in the Delta can also have large effects. Because of these uncertainties, and the 39 possibility of adaptive management changes to BDCP restoration activities, including location, 40 magnitude, and timing of restoration, the estimates are not predictive of the bromide levels that 41 would actually occur in Barker Slough or elsewhere in the Delta.
- would actually occur in barker slough of els

#### 42 SWP/CVP Export Service Areas

43 Under Alternative 2A, improvement in long-term average bromide concentrations would occur at
44 the Banks and Jones pumping plants. Long-term average bromide concentrations for the modeled
45 16-year hydrologic period at these locations would decrease by as much as 46% relative to Existing

- 1 Conditions and 39% relative to the No Action Alternative. Relative change in long-term average 2 bromide concentration would be less during drought conditions ( $\leq 34\%$ ), but would still represent 3 considerable improvement (Appendix 8E, Bromide, Table 6). As a result, less frequent bromide 4 concentration exceedances of the 50  $\mu$ g/L and 100  $\mu$ g/L assessment thresholds would be predicted 5 and an overall improvement in Export Service Areas water quality would be experienced respective 6 to bromide. Commensurate with the decrease in exported bromide, an improvement in lower San 7 Joaquin River bromide would also be observed since bromide in the lower San Joaquin River is 8 principally related to irrigation water deliveries from the Delta. While the magnitude of this 9 expected lower San Joaquin River improvement in bromide is difficult to predict, the relative 10 decrease in overall loading of bromide to the Export Service Areas would likely alleviate or lessen 11 any expected increase in bromide concentrations at Vernalis (see discussion of Upstream of the 12 Delta) as well as locations in the Delta receiving a large fraction of San Joaquin River water, such as 13 much of the south Delta.
- *NEPA Effects:* The discussion above is based on results of the mass-balance modeling approach.
   Results of the modeling approach which used relationships between EC and chloride and between
   chloride and bromide (see Section 8.3.1.3, *Plan Area*,) were consistent with the discussion above,
   and assessment of bromide using these data results in the same conclusions as are presented above
   for the mass-balance approach (see Appendix 8E, *Bromide*, Table 7).
- Similar to the discussion pertaining to the No Action Alternative, maintenance of SWP and CVP
   facilities under Alternative 2A would not be expected to create new sources of bromide or
   contribute towards a substantial change in existing sources of bromide in the affected environment.
   Maintenance activities would not be expected to cause any substantial change in bromide such that
   MUN beneficial uses, or any other beneficial use, would be adversely affected anywhere in the
   affected environment.
- 25 In summary, Alternative 2A operations and maintenance, relative to the No Action Alternative, 26 would result in small increases (i.e., <1%) in long-term average bromide concentrations at Vernalis 27 related to relatively small declines in long-term average flow on the San Joaquin River. However, 28 Alternative 2A operation and maintenance activities would cause substantial degradation to water 29 quality with respect to bromide at Barker Slough, source of the North Bay Aqueduct. Resultant 30 substantial change in long-term average bromide at Barker Slough could necessitate changes in 31 water treatment plant operations or require treatment plant upgrades in order to maintain DBP 32 compliance, and thus would constitute an adverse effect on water quality. Mitigation Measure WQ-5 33 is available to reduce these effects (implementation of this measure along with a separate, other 34 commitment as set forth in EIR/EIS Appendix 3B, Environmental Commitments, AMMs, and CMs, 35 relating to the potential increased treatment costs associated with bromide-related changes would 36 reduce these effects).
- 37 *CEQA Conclusion*: Key findings discussed in the effects assessment provided above are summarized
   38 here, and are then compared to the CEQA thresholds of significance (defined in Section 8.3.2,
   39 *Determination of Effects*) for the purpose of making the CEQA impact determination for this
   40 constituent. For additional details on the effects assessment findings that support this CEQA impact
   41 determination, see the effects assessment discussion that immediately precedes this conclusion.
- 42 Under Alternative 2A there would be no expected change to the sources of bromide in the
- 43 Sacramento and eastside tributary watersheds. Bromide loading in these watersheds would remain
- 44 unchanged and resultant changes in flows from altered system-wide operations under Alternative

1 2A would have negligible, if any, effects on the concentration of bromide in the rivers and reservoirs

- 2 of these watersheds. However, south of the Delta, the San Joaquin River is a substantial source of
- 3 bromide, primarily due to the use of irrigation water imported from the southern Delta.
- 4 Concentrations of bromide at Vernalis are inversely correlated to net river flow. Under Alternative
- 5 2A, long-term average flows at Vernalis would decrease only slightly, resulting in less than
  6 substantial predicted increases in long-term average bromide of about 3% relative to Existing
- 7 Conditions.
- 8 Relative to Existing Conditions, Alternative 2A would result in small decreases in long-term average
- 9 bromide concentration at most Delta assessment locations, with principal exceptions being the
- 10 North Bay Aqueduct at Barker Slough, Staten Island, and Emmaton on the Sacramento River. Overall
- effects would be greatest at Barker Slough, where substantial increases in long-term average bromide concentrations would be predicted. The increase in long-term average bromide
- bromide concentrations would be predicted. The increase in long-term average bromide
- concentrations predicted for Barker Slough would result in a substantial change in source water
   quality to existing drinking water treatment plants drawing water from the North Bay Aqueduct.
- These modeled increases in bromide at Barker Slough could lead to adverse changes in the
   formation of disinfection byproducts at drinking water treatment plants such that considerable
   water treatment plant upgrades would be necessary in order to achieve equivalent levels of drinking
- 18 water health protection.
- 19The assessment of effects on bromide in the SWP/CVP Export Service Areas is based on assessment20of changes in bromide concentrations at Banks and Jones pumping plants. Under Alternative 2A,21substantial improvement would occur at the Banks and Jones pumping plants, where predicted22long-term average bromide concentrations are predicted to decrease by as much as 46% relative to23Existing Conditions. An overall improvement in bromide-related water quality would be predicted24in the SWP/CVP Export Service Areas.
- 25 Based on the above, Alternative 2A operation and maintenance would not result in any substantial 26 change in long-term average bromide concentration upstream of the Delta. Furthermore, under 27 Alternative 2A, water exported from the Delta to the SWP/CVP service area would be substantially 28 improved relative to bromide. Bromide is not bioaccumulative, therefore change in long-term 29 average bromide concentrations would not directly cause bioaccumulative problems in aquatic life 30 or humans. Additionally, bromide is not a constituent related to any 303(d) listings. Alternative 2A 31 operation and maintenance activities would not cause substantial long-term degradation to water 32 quality respective to bromide with the exception of water quality at Barker Slough, source of the 33 North Bay Aqueduct, At Barker Slough, modeled long-term annual average concentrations of 34 bromide would increase by 22%, and 75% during the modeled drought period. For the modeled 16year hydrologic period the frequency of predicted bromide concentrations exceeding 100 ug/L 35 36 would increase from 0% under Existing Conditions to 17% under Alternative 2A, while for the 37 modeled drought period, the frequency would increase from 0% to 38%. Substantial changes in 38 long-term average bromide could necessitate changes in treatment plant operation or require 39 treatment plant upgrades in order to maintain DBP compliance. The model predicted change at 40 Barker Slough is substantial and, therefore, would represent a substantially increased risk for 41 adverse effects on existing MUN beneficial uses should treatment upgrades not be undertaken. The 42 impact is considered significant.
- Implementation of Mitigation Measure WQ-5 along with a separate, other commitment relating to
   the potential increased treatment costs associated with bromide-related changes would reduce
- 45 these effects. While mitigation measures to reduce these water quality effects in affected water

- 1 bodies to less-than-significant levels are not available, implementation of Mitigation Measure WQ-5
- 2 is recommended to attempt to reduce the effect that increased bromide concentrations may have on
- 3 Delta beneficial uses. However, because the effectiveness of this mitigation measure to result in
- 4 feasible measures for reducing water quality effects is uncertain, this impact is considered to remain
- 5 significant and unavoidable. Please see Mitigation Measure WQ-5 under Impact WQ-5 in the
- 6 discussion of Alternative 1A.
- 7 In addition to and to supplement Mitigation Measure WQ-5, the project proponents have
- 8 incorporated into the BDCP, as set forth in EIR/EIS Appendix 3B, Environmental Commitments, 9 AMMs, and CMs, a separate, other commitment to address the potential increased water treatment 10 costs that could result from bromide-related concentration effects on municipal water purveyor 11 operations. Potential options for making use of this financial commitment include funding or providing other assistance towards implementation of the North Bay Aqueduct AIP, acquiring 12 13 alternative water supplies, or other actions to indirectly reduce the effects of elevated bromide and 14 DOC in existing water supply diversion facilities. Please refer to Appendix 3B for the full list of 15 potential actions that could be taken pursuant to this commitment in order to reduce the water 16 quality treatment costs associated with water quality effects relating to chloride, electrical 17 conductivity, and bromide.

# Mitigation Measure WQ-5: Avoid, Minimize, or Offset, as Feasible, Adverse Water Quality Conditions

20 Please see Mitigation Measure WQ-5 under Impact WQ-5 in the discussion of Alternative 1A.

# Impact WQ-6: Effects on Bromide Concentrations Resulting from Implementation of CM2 CM21

*NEPA Effects*: CM2-CM21 proposed under Alternative 2A would be the same as those proposed
 under Alternative 1A. As discussed for Alternative 1A, implementation of CM2-CM21 would not
 present new or substantially changed sources of bromide to the study area. Some conservation
 measures may replace or substitute for existing irrigated agriculture in the Delta. This replacement
 or substitution is not expected to substantially increase or present new sources of bromide. CM2 CM21 would not be expected to cause any substantial change in bromide such that MUN beneficial
 uses, or any other beneficial use, would be adversely affected anywhere in the affected environment.

- In summary, implementation of CM2-CM21 under Alternative 2A, relative to the No Action
   Alternative, would have negligible, if any, effects on bromide concentrations. The effects on bromide
- 32 from implementing CM2–CM21 are determined to not be adverse.
- *CEQA Conclusion*: CM2-CM21 proposed under Alternative 2A would be similar to those proposed
   under Alternative 1A. As such, effects on bromide resulting from the implementation of CM2-CM21
   would be similar to those previously discussed for Alternative 1A. This impact is considered to be
   less than significant. No mitigation is required.

# Impact WQ-7: Effects on Chloride Concentrations Resulting from Facilities Operations and Maintenance (CM1)

## 39 Upstream of the Delta

40 Under Alternative 2A there would be no expected change to the sources of chloride in the
41 Sacramento and eastside tributary watersheds. Chloride loading in these watersheds would remain

- 1 unchanged and resultant changes in flows from altered system-wide operations would have
- 2 negligible, if any, effects on the concentration of chloride in the rivers and reservoirs of these
- 3 watersheds. The modeled long-term annual average flows on the lower San Joaquin River at Vernalis
- would decrease slightly compared to Existing Conditions and be similar compared to the No Action
  Alternative (as a result of climate change). The reduced flow would result in possible increases in
- 6 long-term average chloride concentrations of up to about 3%, relative to the Existing Conditions and
- 7 no change relative to No Action Alternative (Appendix 8G, Table Cl-62). The increased chloride
- 8 concentrations would not increase the frequency of exceedances of any applicable objectives or
- 9 criteria. Consequently, Alternative 2A would not be expected to cause exceedance of chloride
- objectives/criteria or substantially degrade water quality with respect to chloride, and thus would
   not adversely affect any beneficial uses of the Sacramento River, the eastside tributaries, associated
- not adversely affect any beneficial uses of the Sacramento Rive
   reservoirs upstream of the Delta, or the San Joaquin River.

## 13 **Delta**

14 Modeling scenarios included assumptions regarding how certain habitat restoration activities (CM2

- and CM4) would affect Delta hydrodynamics, To the extent that restoration actions alter
- 16 hydrodynamics within the Delta region, which affects mixing of source waters, these effects are
- 17 included in this assessment of operations-related water quality changes (i.e., CM1). Other effects of
- 18 CM2–CM21 not attributable to hydrodynamics, for example, additional loading of a constituent to 19 the Delta, are discussed within the impact header for CM2–CM21. See Section 8.3.1.3, *Plan Area*, for
- 20 more information.

21 Relative to Existing Conditions, modeling predicts that Alternative 2A would result in similar or 22 reduced long-term average chloride concentrations for the 16-year period modeled at most 23 assessment locations, and, depending on modeling approach (see Section 8.3.1.3, Plan Area), and 24 would result in increased concentrations at the North Bay Aqueduct at Barker Slough (i.e.,  $\leq 23\%$ ) 25 and SF Mokelumne at Staten Island (i.e., ≤18%) (Appendix 8G, Chloride, Tables Cl-13 and Cl-14). 26 Additionally, implementation of tidal habitat restoration under CM4 would increase the tidal 27 exchange volume in the Delta, and thus may contribute to increased chloride concentrations in the 28 Bay source water as a result of increased salinity intrusion. More discussion of this phenomenon is 29 included in Section 8.3.1.3, Plan Area. Consequently, while uncertain, the magnitude of chloride 30 increases may be greater than indicated herein and would affect the western Delta assessment 31 locations the most which are influenced to the greatest extent by the Bay source water. The 32 comparison to Existing Conditions reflects changes in chloride due to both Alternative 2A operations 33 (including north Delta intake capacity of 15,000 cfs, Fall X2, and numerous other components of 34 Operational Scenario B) and climate change/sea level rise.

- Relative to the No Action Alternative conditions, the mass balance analysis of modeling results
  indicated that Alternative 2A would result in similar or reduced long-term average chloride
  concentrations for the 16-year period modeled at nine of the assessment locations and increased
  concentrations at the SF Mokelumne River at Staten Island (up to 26%), San Joaquin River at
  Buckley Cove (up to 3%), and the North Bay Aqueduct at Barker Slough (up to 21%) (Appendix 8G,
  Table Cl-13). The comparison to the No Action Alternative reflects chloride changes due only to
  operations.
- 42 The following outlines the modeled chloride changes relative to the applicable objectives and
- 43 beneficial uses of Delta waters.

#### 1 Municipal Beneficial Uses–Relative to Existing Conditions

2 Estimates of chloride concentrations generated using EC-chloride relationships and DSM2 EC output 3 (see Section 8.3.1.3, *Plan Area*) were used to evaluate the 150 mg/L Bay-Delta WOCP objective for 4 municipal and industrial beneficial uses on a basis of the percentage of years the chloride objective 5 is exceeded for the modeled 16-year period. The objective is exceeded if chloride concentrations 6 exceed 150 mg/L for a specified number of days in a given water year at both the Antioch and 7 Contra Costa Pumping Plant #1 locations. For Alternative 2A, the modeled frequency of objective 8 exceedance would approximately double from 7% of years under Existing Conditions, to 13% of 9 years under Alternative 2A (Appendix 8G, Table Cl-64). The increase was due to a single year, 1990, which was only one day short of the required number of days <150 mg/L. Given the uncertainty in 10 11 the chloride modeling approach, it is likely that real time operations of the SWP and CVP could 12 achieve compliance with this objective. (See Section 8.3.1.1, Models Used and Their Linkages, for a 13 discussion of chloride compliance modeling uncertainties and a description of real time operations 14 of the SWP and CVP.)

Similarly, estimates of chloride concentrations generated using EC-chloride relationships and DSM2
EC output (see Section 8.3.1.3, *Plan Area*) were also used to evaluate the 250 mg/L Bay-Delta WQCP
objective for chloride at Contra Costa Pumping Plant #1, where daily average objectives apply. The
basis for the evaluation was the predicted number of days the objective was exceeded for the
modeled 16-year period. For Alternative 2A, the modeled frequency of objective exceedance would
decrease by approximately one half, from 6% of modeled days under Existing Conditions, to 3% of
modeled days under Alternative 2A (Appendix 8G, Table Cl-63).

22 Given the limitations inherent to estimating future chloride concentrations (see Section 8.3.1.3), 23 estimation of chloride concentrations through both amass balance approach and an EC-chloride 24 relationship approach was used to evaluate the 250 mg/L Bay-Delta WQCP objectives in terms of 25 both frequency of exceedance and use of assimilative capacity. When utilizing the mass balance 26 approach to model monthly average chloride concentrations for the 16-year period, the predicted 27 frequency of exceeding the 250 mg/L objective would decrease at the Contra Costa Canal at 28 Pumping Plant #1 (Appendix 8G, Chloride, Table Cl-15). The frequency of exceedances would 29 increase for the 16-year period modeled at the San Joaquin River at Antioch (i.e., from 66% under 30 Existing Conditions to 70%) and Sacramento River at Mallard Island (i.e., from 85% under Existing 31 Conditions to 88%) (Appendix 8G, Table Cl-15), and would cause further degradation at Antioch in 32 March and April (i.e., maximum reduction of 54% of available assimilative capacity for the 16-year 33 period modeled, and 100% reduction, or elimination of assimilative capacity, during the drought 34 period modeled) (Appendix 8G, Table Cl-17).

35 In comparison, when utilizing the chloride-EC relationship to model monthly average chloride 36 concentrations for the 16-year period, trends in frequency of exceedance and use of assimilative 37 capacity would be similar to those discussed when utilizing the mass balance modeling approach 38 (Appendix 8G, *Chloride*, Tables Cl-16 and Cl-18). However, as with Alternative 1A the modeling 39 approach utilizing the chloride-EC relationships predicted changes of lesser magnitude, where 40 predictions of change utilizing the mass balance approach were generally of greater magnitude, and 41 thus more conservative. As discussed in Section 8.3.1.3, *Plan Area*, in cases of such disagreement, the 42 approach that yielded the more conservative predictions was used as the basis for determining 43 adverse impacts.

Based on the additional predicted seasonal and annual exceedances of the 250 mg/L Bay Delta
 WQCP objective for chloride, and the magnitude of associated long-term average water quality

- 1 degradation in the western Delta, the potential exists for substantial adverse effects on the
- municipal and industrial beneficial uses through reduced opportunity for diversion of water of
   acceptable chloride levels.
- 4 303(d) Listed Water Bodies–Relative to Existing Conditions

5 With respect to the 303(d) listing for chloride in Tom Paine Slough, the monthly average chloride 6 concentrations for the 16-year period modeled at Old River at Tracy Road, which represents the 7 nearest DSM2-modeled location to Tom Paine Slough in the south Delta, would generally be similar 8 compared to Existing Conditions, and thus, would not be further degraded on a long-term basis 9 (Appendix 8G, Figure Cl-2). With respect to Suisun Marsh, the monthly average chloride 10 concentrations for the 16-year period modeled would generally increase compared to Existing Conditions in some months during October through May at the Sacramento River at Collinsville 11 12 (Appendix 8G, Figure Cl-3) and Mallard Island (Appendix 8G, Figure Cl-1), and would increase 13 substantially at Montezuma Slough at Beldon's Landing (i.e., over a doubling of concentration in 14 December through February) (Appendix 8G, Figure Cl-4). Although modeling of Alternative 2A 15 assumed no operation of the Montezuma Slough Salinity Control Gates, the project description 16 assumes continued operation of the Salinity Control Gates, consistent with assumptions included in 17 the No Action Alternative. A sensitivity analysis modeling run conducted for Alternative 4 with the 18 gates operational consistent with the No Action Alternative resulted in substantially lower EC levels 19 than indicated in the original Alternative 4 modeling results for Suisun Marsh, but EC levels were 20 still somewhat higher than EC levels under Existing Conditions for several locations and months. 21 Although chloride was not specifically modeled in this sensitivity analysis, it is expected that 22 chloride concentrations would be nearly proportional to EC levels in Suisun Marsh. Another 23 modeling run with the gates operational and restoration areas removed resulted in EC levels nearly 24 equivalent to Existing Conditions, indicating that design and siting of restoration areas has notable 25 bearing on EC levels at different locations within Suisun Marsh (see Appendix 8H, Attachment 1, for 26 more information on these sensitivity analyses). These analyses also indicate that increases in 27 salinity are related primarily to the hydrodynamic effects of CM4, not operational components of 28 CM1. Based on the sensitivity analyses, optimizing the design and siting of restoration areas may 29 limit the magnitude of long-term chloride increases in the Marsh. However, the chloride 30 concentration increases at certain locations could be substantial, depending on siting and design of 31 restoration areas. Thus, these increased chloride levels in Suisun Marsh are considered to contribute 32 to additional, measureable long-term degradation that potentially would adversely affect the 33 necessary actions to reduce chloride loading for any TMDL that is developed.

## 34 Municipal Beneficial Uses–Relative to No Action Alternative

35 Similar to the assessment conducted for Existing Conditions, estimates of chloride concentrations 36 generated using EC-chloride relationships and DSM2 EC output (see Section 8.3.1.3, Plan Area) were 37 used to evaluate the 150 mg/L Bay-Delta WQCP objective for municipal and industrial beneficial 38 uses. For Alternative 2A, the modeled frequency of objective exceedance would increase from 0% 39 under the No Action Alternative to 13% of years under Alternative 2A (Appendix 8G, Table Cl-64). 40 The increase was due to two years, 1977 and 1990, which were only eight and one day(s) short of 41 the required number of days <150 mg/L, respectively. Given the uncertainty in the chloride 42 modeling approach, it is likely that real time operations of the SWP and CVP could achieve 43 compliance with this objective (see Section 8.3.1.1, Models Used and Their Linkages, for a discussion 44 of chloride compliance modeling uncertainties and a description of real time operations of the SWP 45 and CVP).

Similarly, estimates of chloride concentrations generated using EC-chloride relationships and DSM2
EC output (see Section 8.3.1.3, *Plan Area*) were also used to evaluate the 250 mg/L Bay-Delta WQCP
objective for chloride at Contra Costa Pumping Plant #1, where daily average objectives apply. For
Alternative 2A, the modeled frequency of objective exceedance would decrease from 5% of modeled
days under the No Action Alternative to 3% of modeled days under Alternative 2A (Appendix 8G,
Table Cl-63).

7 Similar to Existing Conditions, a comparative assessment of modeling approaches was utilized to 8 evaluate the 250 mg/L Bay-Delta WQCP objectives in terms of both frequency of exceedance and use 9 of assimilative capacity on a monthly average basis. When utilizing the mass balance approach to 10 model monthly average chloride concentrations for the 16-year period, the exceedance frequency 11 would be predicted to decrease slightly at the San Joaquin River at Antioch (i.e., from 73% for the No 12 Action Alternative to 70%), decrease slightly at the Contra Costa Canal at Pumping Plant #1 (i.e., 13 from 14% to 12%), and increase slightly at the Sacramento River at Mallard Island (i.e., from 86% to 14 88%) (Appendix 8G, Table Cl-15). The available assimilative capacity would be reduced at the 15 Antioch location compared to the No Action Alternative (i.e., reduction of 25% in April, and 100% in 16 April [i.e., eliminated] during the drought period modeled) (Appendix 8G, Table Cl-17). Available 17 assimilative capacity also would be reduced at the Contra Costa Canal at Pumping Plant #1 by up to 18 17% and 12% in September and October of the 16-year modeled period, respectively, and up to 19 100% in the drought period) (Appendix 8G, Table Cl-17), reflecting substantial degradation at these 20 locations during months when average concentrations would be near, or exceed, the objective.

21 In comparison, when utilizing the chloride-EC relationship to model monthly average chloride 22 concentrations for the 16-year period, trends in frequency of exceedance and use of assimilative 23 capacity would be similar to those discussed when utilizing the mass balance modeling approach 24 (Appendix 8G, Table Cl-16 and Table Cl 18). However, as with Alternative 1A the modeling approach 25 utilizing the chloride-EC relationships predicted changes of lesser magnitude, where predictions of 26 change utilizing the mass balance approach were generally of greater magnitude, and thus more 27 conservative. As discussed in Section 8.3.1.3, *Plan Area*, in cases of such disagreement, the approach 28 that yielded the more conservative predictions was used as the basis for determining adverse 29 impacts.

30 Based on the additional seasonal and annual exceedances of the 250 mg/L objective as well as the 31 magnitude of long-term average water quality degradation with respect to chloride at interior and

- western Delta locations, the potential exists for substantial adverse effects to the municipal and
   industrial beneficial uses through reduced opportunity for diversion of water with acceptable
- 34 chloride levels.

## 35 303(d) Listed Water Bodies–Relative to No Action Alternative

With respect to the 303(d) listing for chloride for Tom Paine Slough, Alternative 2A would generally
result in similar changes to those discussed for the comparison to Existing Conditions. Monthly
average chloride concentrations at the Old River at Tracy Road for the 16-year period modeled,
which represents the nearest DSM2-modeled location to Tom Paine Slough in the south Delta, would
not be further degraded on a long-term basis (Appendix 8G, Figure Cl-2).

- 41 Monthly average chloride concentrations at source water channel locations for the Suisun Marsh
- 42 (Appendix 8G, Figures Cl-1, Cl-3, and Cl-4) would increase substantially in some months during
- 43 October through May compared to the No Action Alternative conditions. Sensitivity analyses
- 44 suggested that operation of the Salinity Control Gates and restoration area siting and design

- 1 considerations could reduce these increases. However, the chloride concentration increases at
- 2 certain locations could be substantial, depending on siting and design of restoration areas. Thus,
- 3 these increased chloride levels in Suisun Marsh are considered to contribute to additional,
- 4 measureable long-term degradation in Suisun Marsh that potentially would adversely affect the
- 5 necessary actions to reduce chloride loading for any TMDL that is developed.

#### 6 SWP/CVP Export Service Areas

7 Under Alternative 2A, long-term average chloride concentrations based on the mass balance 8 analysis of modeling results for the 16-year period modeled at the Banks and Jones pumping plants 9 would decrease by as much as 33% relative to Existing Conditions and 29% compared to No Action 10 Alternative (Appendix 8G, Chloride, Table Cl-13). The modeled frequency of exceedances of 11 applicable water quality objectives/criteria would decrease relative to the Existing Conditions and 12 No Action Alternative, for both the 16-year period and the drought period modeled (Appendix 8G, 13 Chloride, Table Cl-15). Consequently, water exported into the SWP/CVP service area would 14 generally be of similar or better quality with regards to chloride relative to Existing Conditions and 15 the No Action Alternative conditions.

- Results of the modeling approach which used relationships between EC and chloride (see Section
  8.3.1.3, *Plan Area*) were consistent with the discussion above, and assessment of chloride using
  these data results in the same conclusions as are presented above for the mass-balance approach
  (Appendix 8G, Table Cl-14 and Table Cl-16).
- Commensurate with the reduced chloride concentrations in water exported to the service area,
   reduced chloride loading in the lower San Joaquin River would be anticipated which would likely
   alleviate or lessen any expected increase in chloride at Vernalis related to decreased annual average
   San Joaquin River flows (see discussion of Upstream of the Delta).
- Maintenance of SWP and CVP facilities would not be expected to create new sources of chloride or
   contribute towards a substantial change in existing sources of chloride in the affected environment.
   Maintenance activities would not be expected to cause any substantial change in chloride such that
   any long-term water quality degradation would occur, thus, beneficial uses would not be adversely
   affected anywhere in the affected environment.
- 29 **NEPA Effects:** In summary, relative to the No Action Alternative conditions, Alternative 2A is not 30 expected to result in substantially increased frequency of exceedance of the 150 mg/L municipal 31 and industrial objective at Contra Costa Pumping Plant #1 and Antioch locations. The frequency of 32 exceedances of the 250 mg/L municipal and industrial objective at interior and western Delta 33 locations would generally decrease, however, further water quality degradation would occur. 34 Measureable water quality degradation also could occur relative to the 303(d) impairment in Suisun 35 Marsh. The predicted chloride increases constitute an adverse effect on water quality (see 36 Mitigation Measure WQ-7; implementation of this measure along with a separate, other commitment 37 relating to the potential increased chloride treatment costs would reduce these effects). 38 Additionally, the predicted changes relative to the No Action Alternative conditions indicate that in
- 39 addition to the effects of climate change/sea level rise, implementation of CM1 and CM4 under
- 40 Alternative 2A would contribute substantially to the adverse water quality effects.
- 41 *CEQA Conclusion*: Key findings discussed in the effects assessment provided above are summarized
- 42 here, and are then compared to the CEQA thresholds of significance (defined in Section 8.3.2,
- 43 *Determination of Effects*) for the purpose of making the CEQA impact determination for this

- constituent. For additional details on the effects assessment findings that support this CEQA impact
   determination, see the effects assessment discussion that immediately precedes this conclusion.
- 3 Chloride is not a constituent of concern in the Sacramento River watershed upstream of the Delta,
- 4 thus river flow rate and reservoir storage reductions that would occur under the Alternative 2A,
- 5 relative to Existing Conditions, would not be expected to result in a substantial adverse change in
- 6 chloride levels. Additionally, relative to Existing Conditions, the Alternative 2A would not result in
- reductions in river flow rates (i.e., less dilution) or increased chloride loading such that there would
  be any substantial increase in chloride concentrations upstream of the Delta in the San Joaquin River
- 9 watershed.
- 10 Relative to Existing Conditions, the Alternative 2A is not expected to result in substantially increased 11 frequency of exceedance of the 150 mg/L municipal and industrial objective at Contra Costa 12 Pumping Plant #1 and Antioch locations. Modeling results indicated that the frequency of 13 exceedance of the 250 mg/L Bay-Delta WQCP objective would increase at the San Joaquin River at 14 Antioch and at Mallard Slough (by 3% each), but these frequencies are expected to be within the 15 uncertainty present in the chloride modeling procedure. However, long-term degradation may occur 16 that may result in adverse effects on the municipal and industrial water supply beneficial use (see 17 Mitigation Measure WO-7; implementation of this measure along with a separate, other commitment 18 relating to the potential increased chloride treatment costs would reduce these effects). Relative to 19 the Existing Conditions, the modeled increased chloride concentrations and degradation in the 20 western Delta could further contribute, at measurable levels, to the existing 303(d) listed 21 impairment due to chloride in Suisun Marsh for the protection of fish and wildlife.
- Chloride concentrations would be reduced in water exported from the Delta to the CVP/SWP Export
   Service Areas, thus reflecting a potential improvement to chloride loading in the lower San Joaquin
   River.
- Chloride is not a bioaccumulative constituent, thus any increased concentrations under Alternative
  2A would not result in substantial chloride bioaccumulation impacts on aquatic life or humans.
  Alternative 2A maintenance would not result in any substantial changes in chloride concentration
  upstream of the Delta or in the SWP/CVP Export Service Areas. However, this impact is determined
  to be significant due to increased chloride concentrations and degradation at western Delta
  locations and its effects on municipal and industrial water supply and fish and wildlife beneficial
  uses.
- While mitigation measures to reduce these water quality effects in affected water bodies to lessthan-significant levels are not available, implementation of Mitigation Measure WQ-7 is
  recommended to attempt to reduce the effect that increased chloride concentrations may have on
  Delta beneficial uses. However, because the effectiveness of this mitigation measure to result in
  feasible measures for reducing water quality effects is uncertain, this impact is considered to remain
  significant and unavoidable. Please see Mitigation Measure WQ-7 under Impact WQ-7 in the
  discussion of Alternative 1A.
- 39 In addition to and to supplement Mitigation Measure WQ-7, the project proponents have
- 40 incorporated into the BDCP, as set forth in EIR/EIS Appendix 3B, *Environmental Commitments,*
- 41 *AMMs, and CMs,* a separate, other commitment to address the potential increased water treatment
- 42 costs that could result from chloride concentration effects on municipal, industrial and agricultural
- 43 water purveyor operations. Potential options for making use of this financial commitment include
- 44 funding or providing other assistance towards acquiring alternative water supplies or towards

1 modifying existing operations when chloride concentrations at a particular location reduce

- 2 opportunities to operate existing water supply diversion facilities. Please refer to Appendix 3B for
- 3 the full list of potential actions that could be taken pursuant to this commitment in order to reduce
- 4 the water quality treatment costs associated with water quality effects relating to chloride, electrical
- 5 conductivity, and bromide.
- 6 7

## Mitigation Measure WQ-7: Conduct Additional Evaluation and Modeling of Increased Chloride Levels and Develop and Implement Phased Mitigation Actions

8 Please see Mitigation Measure WQ-7 under Impact WQ-7 in the discussion of Alternative 1A.

## 9 Impact WQ-8: Effects on Chloride Concentrations Resulting from Implementation of CM2 10 CM21

- 11 **NEPA Effects:** Under Alternative 2A, the types and geographic extent of effects on chloride 12 concentrations in the Delta as a result of implementation of the other conservation measures (i.e., 13 CM2–CM21) would be similar to, and undistinguishable from, those effects previously described for 14 Alternative 1A. The conservation measures would present no new direct sources of chloride to the 15 affected environment. Moreover, some habitat restoration conservation measures (CM4–CM10) 16 would occur on lands within the Delta currently used for irrigated agriculture, thus replacing 17 agricultural land uses with restored tidal wetlands, floodplain, and related channel margin and off-18 channel habitats. The potential reduction in irrigated lands within the Delta may result in reduced 19 discharges of agricultural field drainage with elevated chloride concentrations, which would be 20 considered an improvement compared to No Action Alternative conditions. In summary, based on 21 the discussion above, the effects on chloride from implementing CM2–CM21 are considered to be 22 not adverse.
- *CEQA Conclusion*: Implementation of the CM2–CM21 for Alternative 2A would not present new or
   substantially changed sources of chloride to the affected environment upstream of the Delta, within
   Delta, or in the SWP/CVP service area compared to Existing Conditions. Replacement of irrigated
   agricultural land uses in the Delta with habitat restoration conservation measures may result in
   some reduction in discharge of agricultural field drainage with elevated chloride concentrations,
   thus resulting in improved water quality conditions. Based on these findings, this impact is
   considered to be less than significant. No mitigation is required.

# Impact WQ-9: Effects on Dissolved Oxygen Resulting from Facilities Operations and Maintenance (CM1)

- 32 *NEPA Effects:* Effects of CM1 on DO under Alternative 2A would be the same as those discussed for
   33 Alternative 1A and are considered to not be adverse.
- 34**CEQA Conclusion:** Effects of CM1 on DO under Alternative 2A would be similar to those discussed35for Alternative 1A, and are summarized here, then compared to the CEQA thresholds of significance36(defined in Section 8.3.2, Determination of Effects) for the purpose of making the CEQA impact37determination for this constituent. For additional details on the effects assessment findings that38support this CEQA impact determination, see the effects assessment discussion under Alternative391A.
- Reservoir storage reductions that would occur under Alternative 2A, relative to Existing Conditions,
  would not be expected to result in a substantial adverse change in DO levels in the reservoirs,

- 1 because oxygen sources (surface water aeration, aerated inflows, vertical mixing) would remain.
- 2 Similarly, river flow rate reductions that would occur would not be expected to result in a
- 3 substantial adverse change in DO levels in the rivers upstream of the Delta, given that mean monthly
- 4 flows would remain within the ranges historically seen under Existing Conditions and the affected
- 5 river are large and turbulent. Any reduced DO saturation level that may be caused by increased
- 6 water temperature would not be expected to cause DO levels to be outside of the range seen
- historically. Finally, amounts of oxygen demanding substances and salinity would not be expected tochange sufficiently to affect DO levels.
- 9 It is expected there would be no substantial change in Delta DO levels in response to a shift in the
- Delta source water percentages under this alternative or substantial degradation of these water bodies, with regard to DO. DO levels would be affected by nutrient loading, which the state has begun to aggressively regulate the discharges of, and this loading would not be expected to lower DO levels relative to Existing Conditions based on historical DO levels. Further, the anticipated changes in salinity would have relatively minor effects on DO levels, and tidal exchange, which contribute to the reaeration of Delta waters would not be expected to change substantially.
- 16 There is not expected to be substantial, if even measurable, changes in DO levels in the SWP/CVP
- 17 Export Service Areas waters under Alternative 2A, relative to Existing Conditions, because the
- biochemical oxygen demand of the exported water would not be expected to substantially differ
   from that under Existing Conditions (due to ever increasing water quality regulations), canal
- turbulence and exposure of the water to the atmosphere and the algal communities that exist within
   the canals would establish an equilibrium for DO levels within the canals. The same would occur in
   downstream reservoirs.
- 23 Therefore, this alternative is not expected to cause additional exceedance of applicable water quality 24 objectives by frequency, magnitude, and geographic extent that would result in significant impacts 25 on any beneficial uses within affected water bodies. Because no substantial changes in DO levels are 26 expected, long-term water quality degradation would not be expected to occur, and, thus, beneficial 27 uses would not be adversely affected. Various Delta waterways are 303(d)-listed for low DO, but 28 because no substantial decreases in DO levels would be expected, greater degradation and DO-29 related impairment of these areas would not be expected. This impact would be less than significant. 30 No mitigation is required.

## 31 Impact WQ-10: Effects on Dissolved Oxygen Resulting from Implementation of CM2-CM21

- 32 *NEPA Effects*: Effects of CM2-CM21 on DO under Alternative 2A would be the same as those
   33 discussed for Alternative 1A and are considered to not be adverse.
- 34 *CEQA Conclusion*: CM2–CM21 proposed under Alternative 2A would be similar to those proposed
- under Alternative 1A. As such, effects on DO resulting from the implementation of CM2–CM21 would
   be similar to those previously discussed for Alternative 1A. This impact is considered to be less than
- 37 significant. No mitigation is required.

#### 1 Impact WQ-11: Effects on Electrical Conductivity Concentrations Resulting from Facilities 2 **Operations and Maintenance (CM1)**

#### 3 Upstream of the Delta

4 For the same reasons stated for the No Action Alternative, EC levels (highs, lows, typical conditions) 5 in the Sacramento River and its tributaries, the eastside tributaries, their associated reservoirs, and 6 the San Joaquin River upstream of the Delta under Alternative 2A are not expected to be outside the 7

- ranges occurring under Existing Conditions or would occur under the No Action Alternative. Any
- 8 minor changes in EC levels that could occur under Alternative 2A in water bodies upstream of the 9 Delta would not be of sufficient magnitude, frequency and geographic extent that would cause
- 10 adverse effects on beneficial uses or substantially degrade water quality with regard to EC.

#### 11 Delta

- 12 Modeling scenarios included assumptions regarding how certain habitat restoration activities (CM2
- 13 and CM4) would affect Delta hydrodynamics, To the extent that restoration actions alter
- 14 hydrodynamics within the Delta region, which affects mixing of source waters, these effects are
- 15 included in this assessment of operations-related water quality changes (i.e., CM1). Other effects of
- 16 CM2–CM21 not attributable to hydrodynamics, for example, additional loading of a constituent to
- 17 the Delta, are discussed within the impact header for CM2–CM21. See Section 8.3.1.3, Plan Area, for 18 more information.
- 19 Relative to Existing Conditions, modeling indicates that Alternative 2A would result in an increase in 20 the number of days the Bay-Delta WQCP EC objectives would be exceeded in the Sacramento River 21 at Emmaton, San Joaquin River at San Andreas Landing, Jersey Point (fish and wildlife objective), 22 and Prisoners Point, and Old River near Middle River and at Tracy Bridge (Appendix 8H, Electrical 23 Conductivity, Table EC-2).
- 24 The percentage of days the Emmaton EC objective would be exceeded for the entire period modeled 25 (1976–1991) would increase from 6% under Existing Conditions to 26% under Alternative 2A, and 26 the percentage of days out of compliance would increase from 11% under Existing Conditions to 27 40% under Alternative 2A.
- 28 The percentage of days the San Andreas Landing EC objective would be exceeded would increase 29 from 1% under Existing Conditions to 5% under Alternative 2A, and the percentage of days out of 30 compliance with the EC objective would increase from 1% under Existing Conditions to 8% under 31 Alternative 2A. Sensitivity analyses were performed for Alternative 4 Scenario H3, and indicated 32 that many similar exceedances were modeling artifacts, and the small number of remaining 33 exceedances were small in magnitude, lasted only a few days, and could be addressed with real time 34 operations of the SWP and CVP (see Section 8.3.1.1, Models Used and Their Linkages, for a 35 description of real time operations of the SWP and CVP). Due to similarities in the nature of the 36 exceedances between alternatives, the findings from these analyses can be extended to this 37 alternative as well.
- 38 The percentage of days the Prisoners Point EC objective would be exceeded for the entire period 39 modeled would increase from 6% under Existing Conditions to 25% under Alternative 2A, and the 40 percentage of days out of compliance with the EC objective would increase from 10% under Existing 41 Conditions to 29% under Alternative 2A. At Jersey Point, relative to the fish and wildlife objective,
- 42 the percentage of days the EC objective would be exceeded for the entire period modeled would

1 increase from 0% under Existing Conditions to 1% under Alternative 2A, and the percentage of days 2 out of compliance with the EC objective would increase from 0% under Existing Conditions to 2% 3 under Alternative 2A. Sensitivity analyses conducted for Alternative 4 Scenario H3 indicated that 4 removing all tidal restoration areas would reduce the number of exceedances, but there would still 5 be substantially more exceedances than under Existing Conditions or the No Action Alternative. 6 Results of the sensitivity analyses indicate that the exceedances are partially a function of the 7 operations of the alternative itself, perhaps due to Head of Old River Barrier assumptions and south 8 Delta export differences (see Appendix 8H, Attachment 1, for more discussion of these sensitivity 9 analyses). Due to similarities in the nature of the exceedances between alternatives, the findings 10 from these analyses can be extended to this alternative as well. Appendix 8H, Attachment 2, contains 11 a more detailed assessment of the likelihood of these exceedances impacting aquatic life beneficial 12 uses. Specifically, Appendix 8H, Attachment 2, discusses whether these exceedances might have 13 indirect effects on striped bass spawning in the Delta, and concludes that the high level of 14 uncertainty precludes making a definitive determination.

15 The increase in percentage of days exceeding the EC objectives and days out of compliance at the 16 Old River locations would be 2% at Tracy Bridge and less than 1% at Middle River. Sensitivity 17 analyses performed for Alternative 4 Scenario H3 indicated that many of these exceedances are 18 modeling artifacts, and modeling barrier installation assumptions consistent with historical dry year 19 practices of installing barriers earlier in the year could resolve these additional exceedances (see 20 Appendix 8H, Attachment 1, for a discussion of these sensitivity analyses). Due to similarities in the 21 nature of the exceedances between alternatives, the findings from these analyses can be extended to 22 this alternative as well. Furthermore, as noted in Section 8.1.3.7, Salinity and Electrical Conductivity, 23 SWP and CVP operations have relatively little influence on salinity levels at these locations, and the 24 elevated salinity in south Delta channels is affected substantially by local salt contributions 25 discharged into the San Joaquin River downstream of Vernalis. Thus, the modeling has limited 26 ability to estimate salinity accurately in this region.

27 Average EC levels at the western and southern Delta compliance locations would decrease from 0-28 37% for the entire period modeled. During the drought period modeled (1987–1991), average EC 29 would decrease by 0–32%, at western and southern Delta locations, except Emmaton would have an 30 increase in average EC of 9% (Appendix 8H, Table EC-13). At the two interior Delta locations, there 31 would be increases in average EC: the S. Fork Mokelumne River at Terminous average EC would 32 increase 5% for the entire period modeled and 4% during the drought period modeled; and San 33 Joaquin River at San Andreas Landing average EC would increase 1% for the entire period modeled 34 and 10% during the drought period modeled. On average, EC would increase at San Andreas 35 Landing from February through September. Average EC in the S. Fork Mokelumne River at 36 Terminous would increase during all months. Average EC at Jersey Point during the months of 37 April–May, when the fish and wildlife objective applies in all but critical water year types, would 38 increase from 15–16% for the entire period modeled (Appendix 8H, Table EC-13). The comparison 39 to Existing Conditions reflects changes in EC due to both Alternative 2A operations (including north 40 Delta intake capacity of 15,000 cfs, Fall X2, and numerous other components of Operational Scenario B) and climate change/sea level rise. 41

Relative to the No Action Alternative, the percentage of days exceeding EC objectives and percentage
of days out of compliance would increase at: Sacramento River at Emmaton, San Joaquin River at
Jersey Point, San Andreas Landing, and Prisoners Point; and Old River near Middle River and at

45 Tracy Bridge (Appendix 8H, *Electrical Conductivity*, Table EC-2). The increase in percentage of days

1 locations. The increase in percentage of days out of compliance would be 28% at Prisoners Point 2 and 15% or less at the remaining locations. For the entire period modeled, average EC levels would 3 increase at all Delta compliance locations relative to the No Action Alternative, except in the 4 Sacramento River at Emmaton, and the San Joaquin River at Jersey Point. The average EC increase 5 would be 6% or less (Appendix 8H, Table EC-13). Similarly, during the drought period modeled, 6 average EC would increase at all locations, except Emmaton and Jersey Point. The greatest average 7 EC increase during the drought period modeled would occur in the San Joaquin River at San Andreas 8 Landing (10%); the increase at the other locations would be 1–7% (Appendix 8H, Table EC-13). The 9 comparison to the No Action Alternative reflects changes in EC due only to Alternative 2A 10 operations (including north Delta intake capacity of 15,000 cfs, Fall X2, and numerous other 11 components of Operational Scenario B).

12 For Suisun Marsh, October–May is the period when Bay-Delta WQCP EC objectives for protection of 13 fish and wildlife apply. Average EC would increase for the entire period modeled under Alternative 14 2A, relative to Existing Conditions, during the months of March through May by 0.3–0.6 mS/cm in 15 the Sacramento River at Collinsville (Appendix 8H, Table EC-21). Long-term average EC would 16 decrease relative to Existing Conditions in Montezuma Slough at National Steel during October-May 17 (Appendix 8H, Table EC-22). The most substantial increase would occur near Beldon's Landing, with 18 long-term average EC levels increasing by 1.6–4.6 mS/cm, depending on the month, at least doubling 19 during some months the long-term average EC relative to Existing Conditions (Appendix 8H, Table 20 EC-23). Sunrise Duck Club and Volanti Slough also would have long-term average EC increases 21 during all months of 0.5-2.4 mS/cm (Appendix 8H, Tables EC-24 and EC-25). Modeling of this 22 alternative assumed no operation of the Montezuma Slough Salinity Control Gates, but the project 23 description assumes continued operation of the Salinity Control Gates, consistent with assumptions 24 included in the No Action Alternative. A sensitivity analysis modeling run conducted for Alternative 25 4 Scenario H3 with the gates operational consistent with the No Action Alternative resulted in 26 substantially lower EC levels than indicated in the original Alternative 4 modeling results, but EC 27 levels were still somewhat higher than EC levels under Existing Conditions and the No Action 28 Alternative for several locations and months. Another modeling run with the gates operational and 29 restoration areas removed resulted in EC levels nearly equivalent to Existing Conditions and the No 30 Action Alternative, indicating that design and siting of restoration areas has notable bearing on EC 31 levels at different locations within Suisun Marsh (see Appendix 8H, Attachment 1, for more 32 information on these sensitivity analyses). These analyses also indicate that increases are related 33 primarily to the hydrodynamic effects of CM4, not operational components of CM1. Based on the 34 sensitivity analyses, optimizing the design and siting of restoration areas may limit the magnitude of 35 long-term EC increases to be on the order of 1 mS/cm or less. Due to similarities in the nature of the 36 EC increases between alternatives, the findings from these analyses can be extended to this 37 alternative as well.

38 The degree to which the long-term average EC increases in Suisun Marsh would cause exceedance of 39 Bay-Delta WQCP objectives is unknown, because these objectives are expressed as a monthly 40 average of daily high tide EC, which does not have to be met if it can be demonstrated "equivalent or 41 better protection will be provided at the location" (State Water Resources Control Board 2006:14). 42 The long-term average EC increase may, or may not, contribute to adverse effects on beneficial uses, 43 depending on how and when wetlands are flooded, soil leaching cycles, how agricultural use of 44 water is managed, and future actions taken with respect to the marsh. However, the EC increases at 45 certain locations could be substantial, depending on siting and design of restoration areas, and it is 46 uncertain the degree to which current management plans for the Suisun Marsh would be able to

- 1 address these substantially higher EC levels and protect beneficial uses. Thus, these increased EC
- 2 levels in Suisun Marsh are considered to have a potentially adverse effect on marsh beneficial uses.
- 3 Long-term average EC increases in Suisun Marsh under Alternative 2A relative to the No Action
- 4 Alternative would be similar to the increases relative to Existing Conditions.
- 5 Given that the western and southern Delta are Clean Water Act Section 303(d) listed as impaired
- due to elevated EC, the increase in the incidence of exceedance of EC objectives under Alternative
   2A, relative to Existing Conditions and the No Action Alternative, has the potential to contribute to
- 2A, relative to Existing Conditions and the No Action Alternative, has the potential to contribute to
  additional impairment and potentially adversely affect beneficial uses. Suisun Marsh is CWA Section
- additional impairment and potentially adversely affect beneficial uses. Suisun Marsh is CWA section
   303(d) listed as impaired due to elevated EC, and the potential increases in long-term average EC
- 10 concentrations could contribute to additional impairment.

#### 11 SWP/CVP Export Service Areas

- At the Banks and Jones pumping plants, Alternative 2A would result in no exceedances of the Bay Delta WQCP's 1,000 µmhos/cm EC objective for the entire period modeled (Appendix 8H, Table EC 10). Thus, there would be no adverse effect on the beneficial uses in the SWP/CVP Export Service
   Areas using water pumped at this location under the Alternative 2A.
- At the Banks pumping plant, relative to Existing Conditions, average EC levels under Alternative 2A
  would decrease 28% for the entire period modeled and 22% during the drought period modeled.
  Relative to the No Action Alternative, average EC levels would decrease by 22% for the entire period
  modeled and 17% during the drought period modeled. (Appendix 8H, Table EC-13)
- At the Jones pumping plant, relative to Existing Conditions, average EC levels under Alternative 2A
  would decrease 28% for the entire period modeled and 23% during the drought period modeled.
  Relative to the No Action Alternative, average EC levels would decrease by 24% for the entire period
  modeled and 20% during the drought period modeled. (Appendix 8H, Table EC-13)
- Based on the decreases in long-term average EC levels that would occur at the Banks and Jones
  pumping plants, Alternative 2A would not cause degradation of water quality with respect to EC in
  the SWP/CVP Export Service Areas; rather, Alternative 2A would improve long-term average EC
  conditions in the SWP/CVP Export Service Areas.
- Commensurate with the EC decrease in exported waters, an improvement in lower San Joaquin
  River average EC levels would be expected since EC in the lower San Joaquin River is, in part, related
  to irrigation water deliveries from the Delta. While the magnitude of this expected lower San
  Joaquin River improvement in EC is difficult to predict, the relative decrease in overall loading of ECelevating constituents to the Export Service Areas would likely alleviate or lessen any expected
  increase in EC at Vernalis related to decreased annual average San Joaquin River flows (see EC
  impact discussion under the No Action Alternative).
- The export area of the Delta is listed on the state's CWA Section 303(d) list as impaired due to
  elevated EC. Alternative 2A would result in lower average EC levels relative to Existing Conditions
  and the No Action Alternative and, thus, would not contribute to additional beneficial use
  impairment related to elevated EC in the SWP/CVP Export Service Areas waters.
- 39 **NEPA Effects:** In summary, the increased frequency of exceedance of EC objectives and increased
- 40 long-term and drought period average EC levels that would occur at western Delta compliance
- 41 locations under Alternative 2A, relative to the No Action Alternative, would contribute to adverse
- 42 effects on the agricultural beneficial uses. The increased long-term period average EC levels between

1 Jersey Point and Prisoners Point could contribute to adverse effects on fish and wildlife beneficial 2 uses (specifically, indirect adverse effects on striped bass spawning), though there is a high degree 3 of uncertainty associated with this impact. The western and southern Delta are CWA Section 303(d) 4 listed as impaired due to elevated EC, and the increase in incidence of exceedance of EC objectives 5 and increases in long-term average and drought period average EC in the western portion of the 6 Delta have the potential to contribute to additional beneficial use impairment. The increases in long-7 term average EC levels that could occur in Suisun Marsh would further degrade existing EC levels 8 and could contribute to adverse effects on the fish and wildlife beneficial uses. Suisun Marsh is 9 Section 303(d) listed as impaired due to elevated EC, and the potential increases in long-term 10 average EC levels could contribute to additional beneficial use impairment. The effects on EC in the 11 western Delta, San Joaquin River at Prisoners Point, and in Suisun Marsh constitute an adverse effect 12 on water quality. Mitigation Measure WQ-11 would be available to reduce these effects 13 (implementation of this measure along with a separate, other commitment as set forth in EIR/EIS 14 Appendix 3B, Environmental Commitments, AMMs, and CMs, relating to the potential EC-related 15 changes would reduce these effects).

*CEQA Conclusion:* Key findings discussed in the effects assessment provided above are summarized
 here, and are then compared to the CEQA thresholds of significance (defined in Section 8.3.2,
 *Determination of Effects*) for the purpose of making the CEQA impact determination for this
 constituent. For additional details on the effects assessment findings that support this CEQA impact
 determination, see the effects assessment discussion that immediately precedes this conclusion.

- 21 River flow rate and reservoir storage reductions that would occur under Alternative 2A, relative to 22 Existing Conditions, would not be expected to result in a substantial adverse change in EC levels in 23 the reservoirs and rivers upstream of the Delta, given that: changes in the quality of watershed 24 runoff and reservoir inflows would not be expected to occur in the future; the state's aggressive 25 regulation of point-source discharge effects on Delta salinity-elevating parameters and the expected 26 further regulation as salt management plans are developed; the salt-related TMDLs adopted and 27 being developed for the San Joaquin River; and the expected improvement in lower San Joaquin 28 River average EC levels commensurate with the lower EC of the irrigation water deliveries from the 29 Delta.
- Relative to Existing Conditions, Alternative 2A would not result in any substantial increases in longterm average EC levels in the SWP/CVP Export Service Areas. There would be no exceedance of the
  EC objective at the Jones and Banks pumping plants. Average EC levels for the entire period modeled
  would decrease at both plants and, thus, this alternative would not contribute to additional
  beneficial use impairment related to elevated EC in the SWP/CVP Export Service Areas waters.
  Rather, this alternative would improve long-term EC levels in the SWP/CVP Export Service Areas,
  relative to Existing Conditions.

37 In the Plan Area, Alternative 2A would result in an increase in the frequency with which Bay-Delta 38 WQCP EC objectives are exceeded for the entire period modeled (1976–1991): in the Sacramento 39 River at Emmaton (agricultural objective; 20% increase), in the San Joaquin River at Prisoners Point 40 (fish and wildlife objective; 19% increase), in the interior Delta. Average EC levels at San Andreas 41 Landing would increase by 1% during for the entire period modeled and 10% during the drought 42 period modeled. The increases in long-term and drought period average EC levels and increased 43 frequency of exceedance of EC objectives that would occur in the Sacramento River at Emmaton 44 would potentially contribute to adverse effects on the agricultural beneficial uses in the western 45 Delta. The increased long-term period average EC levels between Jersey Point and Prisoners Point

- could contribute to adverse effects on fish and wildlife beneficial uses (specifically, indirect adverse
  effects on striped bass spawning), though there is a high degree of uncertainty associated with this
  impact. Because EC is not bioaccumulative, the increases in long-term average EC levels would not
  directly cause bioaccumulative problems in aquatic life or humans. The western and southern Delta
  are Clean Water Act Section 303(d) listed for elevated EC and the increased frequency of exceedance
  of EC objectives that would occur in in the western Delta could make beneficial use impairment
  measurably worse. This impact is considered to be significant.
- 8 Further, relative to Existing Conditions, Alternative 2A could result in substantial increases in long-9 term average EC during the months of October through May in Suisun Marsh. The increases in long-10 term average EC levels that would occur in Suisun Marsh could further degrade existing EC levels 11 and thus contribute additionally to adverse effects on the fish and wildlife beneficial uses. Because 12 EC is not bioaccumulative, the increases in long-term average EC levels would not directly cause 13 bioaccumulative problems in fish and wildlife. Suisun Marsh is Clean Water Act Section 303(d) listed 14 for elevated EC and the increases in long-term average EC that would occur in the marsh could make 15 beneficial use impairment measurably worse. This impact is considered to be significant.
- 16 Implementation of Mitigation Measure WQ-11 along with a separate, other commitment relating to 17 the potential increased costs associated with EC-related changes would reduce these effects. While 18 mitigation measures to reduce these water quality effects in affected water bodies to less-than-19 significant levels are not available, implementation of Mitigation Measure WQ-11 is recommended 20 to attempt to reduce the effect that increased EC concentrations may have on Delta beneficial uses. 21 However, because the effectiveness of this mitigation measure to result in feasible measures for 22 reducing water quality effects is uncertain, this impact is considered to remain significant and 23 unavoidable. Please see Mitigation Measure WQ-11 under Impact WQ-11 in the discussion of 24 Alternative 1A.
- 25 In addition to and to supplement Mitigation Measure WO-11, the project proponents have 26 incorporated into the BDCP, as set forth in EIR/EIS Appendix 3B, Environmental Commitments, 27 AMMs, and CMs, a separate, other commitment to address the potential increased water treatment 28 costs that could result from EC concentration effects on municipal, industrial and agricultural water 29 purveyor operations. Potential options for making use of this financial commitment include funding 30 or providing other assistance towards acquiring alternative water supplies or towards modifying 31 existing operations when EC concentrations at a particular location reduce opportunities to operate 32 existing water supply diversion facilities. Please refer to Appendix 3B for the full list of potential 33 actions that could be taken pursuant to this commitment in order to reduce the water quality 34 treatment costs associated with water quality effects relating to chloride, electrical conductivity, and 35 bromide.

# Mitigation Measure WQ-11: Avoid, Minimize, or Offset, as Feasible, Reduced Water Quality Conditions

38 Please see Mitigation Measure WQ-11 under Impact WQ-11 in the discussion of Alternative 1A.

## 39 Impact WQ-12: Effects on Electrical Conductivity Resulting from Implementation of CM2 40 CM21

- 41 **NEPA Effects:** Effects of CM2–CM21 on EC under Alternative 2A would be the same as those
- 42 discussed for Alternative 1A and are considered not to be adverse.

*CEQA Conclusion*: CM2–CM21 proposed under Alternative 2A would be similar to those proposed
 under Alternative 1A. As such, effects on EC resulting from the implementation of CM2–CM21 would
 be similar to those previously discussed for Alternative 1A. This impact is considered to be less than
 significant. No mitigation is required.

# Impact WQ-13: Effects on Mercury Concentrations Resulting from Facilities Operations and Maintenance (CM1)

## 7 **Upstream of the Delta**

8 Under Alternative 2A, the magnitude and timing of reservoir releases and river flows upstream of
9 the Delta in the Sacramento River watershed and eastside tributaries would be altered, relative to
10 Existing Conditions and the No Action Alternative.

11 The Sacramento River at Freeport and San Joaquin River at Vernalis (as summarized for water 12 quality average concentrations in Tables 8-48 and 8-49) were examined for flow/concentration 13 relationships for mercury and methylmercury. No significant, predictive regression relationships 14 were discovered for mercury or methylmercury, except for total mercury with flow at Freeport 15 (monthly or annual) (Appendix 8I, *Mercury*, Figures I-10 through I-13). Such a positive relationship 16 between total mercury and flow is to be expected based on the association of mercury with 17 suspended sediment and the mobilization of sediments during storm flows. However, the changes in 18 flow in the Sacramento River under Alternative 2A relative to Existing Conditions and the No Action 19 Alternative are not of the magnitude of storm flows, in which substantial sediment-associated 20 mercury is mobilized. Therefore mercury loading should not be substantially different due to 21 changes in flow. In addition, even though it may be flow-affected, total mercury concentrations 22 remain well below criteria at upstream locations. Any negligible changes in mercury concentrations 23 that may occur in the water bodies of the affected environment located upstream of the Delta would 24 not be of frequency, magnitude, and geographic extent that would adversely affect any beneficial 25 uses or substantially degrade the quality of these water bodies as related to mercury. Both 26 waterborne methylmercury concentrations and largemouth bass fillet mercury concentrations are 27 expected to remain above guidance levels at upstream of Delta locations, but will not change 28 substantially relative to Existing Conditions or the No Action Alternative due to changes in flows 29 under Alternative 2A.

The upstream of Delta areas in the north will benefit from the implementation of the Cache Creek,
 Sulfur Creek, Harley Gulch, and Clear Lake Mercury TMDLs and the State Water Board's Statewide
 Mercury Control Program. These projects will target specific sources of mercury and methylation
 upstream of the Delta and could result in net improvement to Delta mercury loading in the future.
 The implementation of these projects could help to ensure that upstream of Delta environments will

35 not be substantially degraded for water quality with respect to mercury or methylmercury.

## 36 **Delta**

- 37 Modeling scenarios included assumptions regarding how certain habitat restoration activities (CM2
- 38 and CM4) would affect Delta hydrodynamics, To the extent that restoration actions alter
- 39 hydrodynamics within the Delta region, which affects mixing of source waters, these effects are
- 40 included in this assessment of operations-related water quality changes (i.e., CM1). Other effects of
- 41 CM2–CM21 not attributable to hydrodynamics, for example, additional loading of a constituent to
- 42 the Delta, are discussed within the impact header for CM2–CM21. See Section 8.3.1.3, *Plan Area*, for
- 43 more information.

- 1 The water quality impacts of waterborne concentrations of mercury and methylmercury and fish 2 tissue mercury concentrations were evaluated for 9 Delta locations. The analysis of percentage 3 change in assimilative capacity of waterborne total mercury of Alternative 2A relative to the 25 ng/L 4 ecological risk benchmark showed the greatest decrease to be 2.2% for Old River at Rock Slough as 5 compared to Existing Conditions, and 2.1% for Old River at Rock Slough as compared to the No 6 Action Alternative (Figures 8-53a and 8-54a). These changes are not expected to result in adverse 7 effects to beneficial uses. Similarly, changes in methylmercury concentration are expected to be very 8 small. The greatest annual average methylmercury concentration for drought conditions was 0.163 9 ng/L for the San Joaquin River at Buckley Cove, which was slightly higher than Existing Conditions (0.161 ng/L) and slightly lower than the No Action Alternative (0.167 ng/L)(Appendix 8I, Table I-6). 10 11 All modeled input concentrations exceeded the methylmercury TMDL guidance objective of 0.06 12 ng/L, therefore percentage change in assimilative capacity was not evaluated for methylmercury.
- Fish tissue estimates show only small or no increases in exceedance quotients based on long-term
  annual average concentrations for mercury at the Delta locations. The greatest increase in
  exceedance quotients was 13% at Old River at Rock Slough relative to Existing Conditions, and 11 -
- 16 12% at the Mokelumne River (South Fork) at Staten Island, Franks Tract, and Old River at Rock
  17 Slough relative to the No Action Alternative (Figure 8-55a and 8-55b; Appendix 8I, Table I-9b).
  18 Because these increases are relatively small, and it is not evident that substantive increases are
  19 expected at numerous locations throughout the Delta, these changes are expected to be within the
  20 uncertainty inherent in the modeling approach, and would likely not be measurable in the
  21 environment. See Appendix 8I for a discussion of the uncertainty associated with the fish tissue
  22 estimates.

## 23 SWP/CVP Export Service Areas

- 24The analysis of mercury and methylmercury in the SWP/CVP Export Service Areas was based on25concentrations estimated at the Banks and Jones pumping plants. Both waterborne total and26methylmercury concentrations for Alternative 2A are projected to be lower than Existing Conditions27and the No Action Alternative at the Jones and Banks pumping plants (Appendix 8I, Figures I-2 and28I-3). Therefore, mercury shows increased assimilative capacity at these locations (Figures 8-53a and298-54a).
- The largest improvements in bass tissue mercury concentrations and exceedance quotients for
  Alternative 2A, relative to Existing Conditions and the No Action Alternative at any location within
  the Delta are expected for the export pump locations (specifically, at Jones Pumping plant, 14%
  improvement relative to Existing Conditions, 17% relative to the No Action Alternative) (Figure 855a and 8-55b; Appendix 8I, Table I-9b).
- 35 *NEPA Effects:* Based on the above discussion, the effects of mercury and methylmercury in
   36 comparison of Alternative 2A to the No Action Alternative (as waterborne and bioaccumulated
   37 forms) are not considered to be adverse.
- 38 *CEQA Conclusion*: Key findings discussed in the effects assessment provided above are summarized
- 39 here, and are then compared to the CEQA thresholds of significance (defined in Section 8.3.2,
- 40 *Determination of Effects*) for the purpose of making the CEQA impact determination for this
- 41 constituent. For additional details on the effects assessment findings that support this CEQA impact
- 42 determination, see the effects assessment discussion that immediately precedes this conclusion.

- 1 Under Alternative 2A, greater water demands and climate change would alter the magnitude and
- 2 timing of reservoir releases and river flows upstream of the Delta in the Sacramento River
- 3 watershed and eastside tributaries, relative to Existing Conditions. Concentrations of mercury and
- 4 methylmercury upstream of the Delta will not be substantially different relative to Existing
- 5 Conditions due to the lack of important relationships between mercury/methylmercury
- 6 concentrations and flow for the major rivers.
- Methylmercury concentrations exceed criteria at all locations in the Delta and no assimilative
   capacity exists. However, monthly average waterborne concentrations of total and methylmercury,
   over the period of record, are very similar to Existing Conditions. Similarly, estimates of fish tissue
   mercury concentrations show almost no differences would occur among sites for Alternative 2A as
- 11 compared to Existing Conditions for Delta sites.
- Assessment of effects of mercury in the SWP and CVP Export Service Areas were based on effects on
   mercury concentrations and fish tissue mercury concentrations at the Banks and Jones pumping
   plants. The Banks and Jones pumping plants are expected to show increased assimilative capacity
   for waterborne mercury and decreased fish tissue concentrations of mercury for Alternative 2A as
   compared to Existing Conditions.
- 17 As such, this alternative is not expected to cause additional exceedance of applicable water quality 18 objectives/criteria by frequency, magnitude, and geographic extent that would cause adverse effects 19 on any beneficial uses of waters in the affected environment. Because mercury concentrations are 20 not expected to increase substantially, no long-term water quality degradation is expected to occur 21 and, thus, no adverse effects to beneficial uses would occur. Because any increases in mercury or 22 methylmercury concentrations are not likely to be measurable, changes in mercury concentrations 23 or fish tissue mercury concentrations would not make any existing mercury-related impairment 24 measurably worse. In comparison to Existing Conditions, Alternative 2A would not increase levels of 25 mercury by frequency, magnitude, and geographic extent such that the affected environment would 26 be expected to have measurably higher body burdens of mercury in aquatic organisms, thereby 27 substantially increasing the health risks to wildlife (including fish) or humans consuming those 28 organisms. This impact is considered to be less than significant. No mitigation is required.

# Impact WQ-14: Effects on Mercury Concentrations Resulting from Implementation of CM2 CM21

31 NEPA Effects: Some habitat restoration activities under Alternative 2A would occur on lands in the 32 Delta formerly used for irrigated agriculture. Tidal and other restoration proposed under 33 Alternative 2A have the potential to increase water residence times and increase accumulation of 34 organic sediments that are known to enhance methylmercury bioaccumulation in biota in the 35 restored habitat. Therefore, increases in mercury methylation in the habitat restoration areas is 36 possible but uncertain depending on the specific restoration design implemented at a particular 37 Delta location. Models to estimate the potential for methylmercury formation in restored areas are 38 not currently available. However, DSM2 modeling for Alternative 2A operations does incorporate 39 assumptions for certain habitat restoration activities proposed under CM2 and CM4 (see Section 40 8.3.1.3, *Plan Area*) that result in changes to Delta hydrodynamics compared to the No Action 41 Alternative. These modeled restoration assumptions provide some insight into potential 42 hydrodynamic changes that could be expected related to implementing CM2 and CM4 and are 43 considered in the evaluation of the potential for increased mercury and methylmercury 44 concentrations under Alternative 2A.

CM12 addresses the potential for methylmercury bioaccumulation associated with restoration
 activities and acknowledges the uncertainties associated with mitigating or minimizing this
 potential effect. CM12 proposes project-specific mercury management plans for restoration actions
 that will incorporate relevant approaches recommended in Phase 1 Methylmercury TMDL control
 studies. Specific approaches recommended under CM12 that are intended to minimize or mitigate
 for potential increases in methylmercury bioaccumulation at future restoration sites include:

- Characterizing mercury, methylmercury, organic carbon, iron, and sulfate concentrations to
   better inform restoration design,
- 9 Sequestering methylmercury at restoration sites using low intensity chemical dosing techniques,
- Minimizing microbial methylation associated with anoxic conditions by reducing the amount of
   organic material at a restoration site,
- Designing restoration sites to enhance photo degeneration that converts methylmercury into a
   biologically unavailable, inorganic form of mercury,
- Remediating restoration site soils with iron to reduce methylation in sulfide rich soils, and
- Considering capping mercury laden sediments, where possible to reduce methylation potential at a site.
- Because of the uncertainties associated with site-specific estimates of methylmercury
   concentrations and the uncertainties in source modeling and tissue modeling, the effectiveness of
   methylmercury management proposed under CM12 to reduce methylmercury concentrations would
   need to be evaluated separately for each restoration effort, as part of design and implementation. In
   summary, because of this uncertainty and the known potential for methylmercury creation in the
   Delta this potential effect of implementing CM2-CM21 is considered adverse.
- 24 **CEQA** Conclusion: There would be no substantial, long-term increase in mercury or methylmercury 25 concentrations or loads in the rivers and reservoirs upstream of the Delta or the waters exported to 26 the CVP and SWP service areas due to implementation of CM2–CM21 relative to Existing Conditions. 27 However, uptake of mercury from water and/or methylation of inorganic mercury may increase to 28 an unquantified degree as part of the creation of new, marshy, shallow, or organic-rich restoration 29 areas. Methylmercury is 303(d)-listed within the affected environment, and therefore any potential 30 measurable increase in methylmercury concentrations would make existing mercury-related 31 impairment measurably worse. Because mercury is bioaccumulative, increases in waterborne 32 mercury or methylmercury that could occur in some areas could bioaccumulate to somewhat 33 greater levels in aquatic organisms and would, in turn, pose health risks to fish, wildlife, or humans. 34 Design of restoration sites under Alternative 2A would be guided by CM12 which requires 35 development of site specific mercury management plans as restoration actions are implemented. 36 The effectiveness of minimization and mitigation actions implemented according to the mercury 37 management plans is not known at this time although the potential to reduce methylmercury 38 concentrations exists based on current research. Although the BDCP will implement CM12 with the 39 goal to reduce this potential effect the uncertainties related to site specific restoration conditions 40 and the potential for increases in methylmercury concentrations in the Delta result in this potential 41 impact being considered significant. No mitigation measures would be available until specific 42 restoration actions are proposed. Therefore this programmatic impact is considered significant and 43 unavoidable.

## Impact WQ-15: Effects on Nitrate Concentrations Resulting from Facilities Operations and Maintenance (CM1)

#### 3 Upstream of the Delta

For the same reasons stated for the No Action Alternative, Alternative 2A would have negligible, if
any, impact on nitrate concentrations in the rivers and reservoirs upstream of the Delta in the
Sacramento River watershed relative to Existing Conditions and the No Action Alternative.

7 Under Alternative 2A, modeling indicates that long-term annual average flows on the San Joaquin

8 River would decrease by an estimated 6%, relative to Existing Conditions, and would remain

- 9 virtually the same relative to the No Action Alternative (Appendix 5A, *BDCP/California WaterFix*
- 10 *FEIR/FEIS Modeling Technical Appendix*). Given these relatively small decreases in flows and the 11 weak correlation between nitrate and flows in the San Joaquin River (see Appendix 8J, *Nitrate*,
- 12 Figure 2), it is expected that nitrate concentrations in the San Joaquin River would be minimally
- 13 affected, if at all, by changes in flow rates under Alternative 2A.
- Any negligible changes in nitrate-N concentrations that may occur in the water bodies of the affected environment located upstream of the Delta would not be of frequency, magnitude and geographic extent that would adversely affect any beneficial uses or substantially degrade the quality of these
- 17 water bodies, with regards to nitrate.

## 18 **Delta**

19 Modeling scenarios included assumptions regarding how certain habitat restoration activities (CM2

20 and CM4) would affect Delta hydrodynamics, To the extent that restoration actions alter

21 hydrodynamics within the Delta region, which affects mixing of source waters, these effects are

- included in this assessment of operations-related water quality changes (i.e., CM1). Other effects of
- 23 CM2–CM21 not attributable to hydrodynamics, for example, additional loading of a constituent to
- the Delta, are discussed within the impact header for CM2–CM21. See Section 8.3.1.3, *Plan Area*, for
   more information.
- 26 Results of the mixing calculations indicate that under Alternative 2A, relative to Existing Conditions 27 and the No Action Alternative, nitrate concentrations throughout the Delta are anticipated to remain 28 low (<1.4 mg/L-N) relative to adopted objectives (Appendix 8J, *Nitrate*, Tables 10 and 11). Although 29 changes at specific Delta locations and for specific months may be substantial on a relative basis, the 30 absolute concentration of nitrate in Delta waters would remain low (<1.4 mg/L-N) in relation to the 31 drinking water MCL of 10 mg/L-N, as well as all other thresholds identified in Table 8-50. Long-term 32 average nitrate concentrations are anticipated to remain below 1 mg/L-N at all 11 assessment 33 locations except the San Joaquin River at Buckley Cove, where long-term average concentrations 34 would be somewhat above 1 mg/L-N. Nevertheless, at this location, long-term average nitrate 35 concentration would be somewhat reduced under Alternative 2A, relative to Existing Conditions, 36 and slightly increased relative to the No Action Alternative. No additional exceedances of the MCL 37 are anticipated at any location (Appendix 8J, Nitrate, Table 10). On a monthly average basis and on a 38 long term annual average basis, for all modeled years and for the drought period (1987–1991) only, 39 use of assimilative capacity available under Existing Conditions and the No Action Alternative, 40 relative to the drinking water MCL of 10 mg/L-N, was low or negligible (i.e., <5%) for all locations 41 and months, except San Joaquin River at Buckley Cove in August, which showed a 6.4% use of the 42 assimilative capacity that was available under the No Action Alternative, for the drought period 43 (1987–1991) (Appendix 8J, Nitrate, Table 12).

Nitrate concentrations will likely be higher than the modeling results indicate in certain locations.
 This includes in the Sacramento River between Freeport and Mallard Island and other areas in the
 Delta downstream of Freeport that are influenced by Sacramento River water. These increases are
 associated with ammonia and nitrate that are discharged from the SRWTP, which are not included in
 the modeling.

- 6 Under Existing Conditions, most of the ammonia discharged from the SRWTP is converted to 7 nitrate downstream of the facility's discharge at Freeport, and thus, nitrate concentrations 8 under Existing Conditions in these areas are expected to be higher than the modeling predicts. 9 the increase becoming greater with increasing distance downstream. However, the increase in 10 nitrate concentrations downstream of the SRWTP is expected to be small—the existing increase 11 appears to be from approximately 0.1 mg/L-N to approximately 0.4–0.5 mg/L-N over this reach, 12 due to approximately a 1:1 conversion of ammonia-N to nitrate-N (Central Valley Regional 13 Water Quality Control Board 2010a:32).
- Under Alternative 2A, the planned upgrades to the SRWTP, which include nitrification/partial denitrification, would substantially decrease ammonia concentrations in the discharge, but would increase nitrate concentrations in the discharge up to 10 mg/L-N, which is substantially higher than under Existing Conditions.
- Overall, under Alternative 2A, the nitrogen load from the SRWTP discharge is expected to decrease (by up to 50%), relative to Existing Conditions, due to nitrification/partial dentrification upgrades at the SRWTP facility. Thus, while concentrations of nitrate downstream of the facility are expected to be higher than modeling results indicate for both Existing
   Conditions and Alternative 2A, the increase is expected to be greater under Existing Conditions than for Alternative 2A due to the upgrades that are assumed under Alternative 2A.
- 24 The other areas in which nitrate concentrations will be higher than the modeling results indicate are 25 immediately downstream of other wastewater treatment plants that practice nitrification, but not 26 denitrification (e.g., City of Rio Vista Beach WWTF, Town of Discovery Bay WWTF, City of Stockton 27 RWCF). For all such facilities in the Delta, the Regional Water Boards have issued NPDES permits 28 that allow discharge of wastewater containing nitrate into the Delta, and under these permits, the 29 State has determined that no beneficial uses are adversely affected by the discharge, and that the 30 discharger's use of available assimilative capacity of the water body is acceptable. When dilution is 31 necessary in order for the discharge to be in compliance with the Basin Plans (which incorporate the 32 10 mg/L-N MCL by reference), not all of the assimilative capacity of the receiving water is granted to 33 the discharger. Thus, limited decreases in flows are not anticipated to result in systemic 34 exceedances of the MCLs by these POTWs. Furthermore, NPDES permits are renewed on a 5-year 35 basis, and thus, if under changes in flows, dilution was no longer sufficient to maintain nitrate below 36 the MCL in the receiving water, the NPDES permit renewal process would address such cases.
- Therefore, any increases in nitrate-N concentrations that may occur at certain locations within the
   Delta would not be of frequency, magnitude and geographic extent that would adversely affect any
   beneficial uses or substantially degrade the water quality at these locations, with regards to nitrate.

## 40 SWP/CVP Export Service Areas

Assessment of effects of nitrate in the SWP and CVP Export Service Areas is based on effects on
 nitrate-N at the Banks and Jones pumping plants.

- 1 Results of the mixing calculations indicate that under Alternative 2A, relative to Existing Conditions
- 2 and the No Action Alternative, nitrate concentrations at Banks and Jones pumping plants are
- 3 anticipated to decrease on a long-term average annual basis (Appendix 8J, *Nitrate*, Table 10 and 11).
- 4 During the late summer, particularly in the drought period assessed, concentrations are expected to 5 increase, but the absolute value of these changes (i.e., in mg/L-N) is small. Additionally, given the
- 6 many factors that contribute to potential algal blooms in the SWP and CVP canals within the Export
- 7 Service Area, and the lack of studies that have shown a direct relationship between nutrient
- 8 concentrations in the canals and reservoirs and problematic algal blooms in these water bodies,
- 9 there is no basis to conclude that these small (i.e., generally <0.3 mg/L-N), seasonal increases in
- nitrate concentrations would increase the potential for problem algal blooms in the SWP and CVP
  Export Service Area. No additional exceedances of the MCL are anticipated (Appendix 8J, *Nitrate*,
  Table 10). On a monthly average basis and on a long term annual average basis, for all modeled
  years and for the drought period (1987–1991) only, use of assimilative capacity available under
- Existing Conditions and the No Action Alternative, relative to the 10 mg/L-N MCL, was negligible for both Banks and Jones pumping plants (Appendix 8J, *Nitrate*, Table 12).
- Any increases in nitrate-N concentrations that may occur in water exported via Banks and Jones pumping plants are not expected to result in adverse effects to beneficial uses or substantially
- 18 degrade the quality of exported water, with regards to nitrate.
- *NEPA Effects*: In summary, based on the discussion above, the effects on nitrate from implementing
   CM1 are considered to be not adverse.
- *CEQA Conclusion:* Key findings discussed in the effects assessment provided above are summarized
   here, and are then compared to the CEQA thresholds of significance (defined in Section 8.3.2,
   *Determination of Effects*) for the purpose of making the CEQA impact determination for this
   constituent. For additional details on the effects assessment findings that support this CEQA impact
   determination, see the effects assessment discussion that immediately precedes this conclusion.
- 26 Nitrate-N concentrations are generally low in the reservoirs and rivers of the watersheds, owing to 27 substantial dilution available for point sources and the lack of substantial nonpoint sources of 28 nitrate-N upstream of the SRWTP in the Sacramento River watershed, and in the watersheds of the 29 eastern tributaries (Cosumnes, Mokelumne, and Calaveras Rivers). Although higher in the San 30 Joaquin River watershed, nitrate-N concentrations are not well-correlated with flow rates. 31 Consequently, any modified reservoir operations and subsequent changes in river flows under 32 Alternative 2A, relative to Existing Conditions, are expected to have negligible, if any, effects on 33 reservoir and river nitrate-N concentrations upstream of Freeport in the Sacramento River 34 watershed and upstream of the Delta in the San Joaquin River watershed.
- 35 In the Delta, results of the mixing calculations indicate that under Alternative 2A, relative to Existing
- 36 Conditions, nitrate concentrations throughout the Delta are anticipated to remain low (<1.4 mg/L-
- N) relative to adopted objectives. No additional exceedances of the MCL are anticipated at any
- 38 location, and use of assimilative capacity available under Existing Conditions, relative to the
- drinking water MCL of 10 mg/L-N, was low or negligible (i.e., <5%) for virtually all locations and</li>
  months.
- Assessment of effects of nitrate in the SWP and CVP Export Service Areas is based on effects on
   nitrate-N concentrations at the Banks and Jones pumping plants. Results of the mixing calculations
- 43 indicate that under Alternative 2A, relative to Existing Conditions, long-term average nitrate
- 44 concentrations at Banks and Jones pumping plants are anticipated to change negligibly. No

- 1 additional exceedances of the MCL are anticipated, and use of assimilative capacity available under
- Existing Conditions, relative to the MCL was negligible (i.e., <4%) for both Banks and Jones pumping</li>
   plants for all months.

4 Based on the above, there would be no substantial, long-term increase in nitrate-N concentrations in 5 the rivers and reservoirs upstream of the Delta, in the Delta Region, or the waters exported to the 6 CVP and SWP service areas under Alternative 2A relative to Existing Conditions. As such, this 7 alternative is not expected to cause additional exceedance of applicable water quality 8 objectives/criteria by frequency, magnitude, and geographic extent that would cause adverse effects 9 on any beneficial uses of waters in the affected environment. Because nitrate concentrations are not 10 expected to increase substantially, no long-term water quality degradation is expected to occur and, 11 thus, no adverse effects to beneficial uses would occur. Nitrate is not 303(d) listed within the 12 affected environment and thus any increases that may occur in some areas and months would not 13 make any existing nitrate-related impairment measurably worse because no such impairments 14 currently exist. Because nitrate is not bioaccumulative, increases that may occur in some areas and 15 months would not bioaccumulate to greater levels in aquatic organisms that would, in turn, pose 16 substantial health risks to fish, wildlife, or humans. This impact is considered to be less than 17 significant. No mitigation is required.

# 18 Impact WQ-16: Effects on Nitrate Concentrations Resulting from Implementation of CM2 19 CM21

- 20 *NEPA Effects*: Effects of CM2–CM21 on nitrate under Alternative 2A would be the same as those
   21 discussed for Alternative 1A and are considered not to be adverse.
- *CEQA Conclusion*: CM2-CM21 proposed under Alternative 2A would be similar to those proposed
   under Alternative 1A. As such, effects on nitrate resulting from the implementation of CM2-CM21
   would be similar to those previously discussed for Alternative 1A. This impact is considered to be
   less than significant. No mitigation is required.

# Impact WQ-17: Effects on Dissolved Organic Carbon Concentrations Resulting from Facilities Operations and Maintenance (CM1)

## 28 Upstream of the Delta

29 Under Alternative 2A, there would be no substantial change to the sources of DOC within the 30 watersheds upstream of the Delta. Moreover, long-term average flow and DOC levels in the 31 Sacramento River at Hood and San Joaquin River at Vernalis are poorly correlated. Thus changes in 32 system operations and resulting reservoir storage levels and river flows would not be expected to 33 cause a substantial long-term change in DOC concentrations in the water bodies upstream of the 34 Delta. Any negligible changes in DOC levels in water bodies upstream of the Delta under Alternative 35 2A, relative to Existing Conditions and the No Action Alternative, would not be of sufficient 36 frequency, magnitude and geographic extent that would adversely affect any beneficial uses or 37 substantially degrade the quality of these water bodies, with regards to DOC.

## 38 **Delta**

- 39 Modeling scenarios included assumptions regarding how certain habitat restoration activities (CM2
- 40 and CM4) would affect Delta hydrodynamics, To the extent that restoration actions alter
- 41 hydrodynamics within the Delta region, which affects mixing of source waters, these effects are

1 included in this assessment of operations-related water quality changes (i.e., CM1). Other effects of

- 2 CM2–CM21 not attributable to hydrodynamics, for example, additional loading of a constituent to 3 the Delta, are discussed within the impact header for CM2–CM21. See Section 8.3.1.3, *Plan Area*, for
- 3 the Delta, are discussed within the impact header for4 more information.

5 Under Alternative 2A, the geographic extent of effects pertaining to long-term average DOC 6 concentrations in the Delta would be similar to that previously described for Alternative 1A, 7 although the magnitude of predicted long-term change and relative frequency of concentration 8 threshold exceedances would be slightly greater. Modeled effects would be greatest at Franks Tract, 9 Rock Slough, and Contra Costa PP No. 1., where for the 16-year hydrologic period and the modeled 10 drought period, long-term average concentration increases ranging from 0.3–0.4 mg/L would be 11 predicted (≤12% net increase) (Appendix 8K, Organic Carbon, DOC Table 3). Increases in long-term 12 average concentrations would correspond to more frequent concentration threshold exceedances, 13 with the greatest change occurring at Rock Slough and Contra Costa PP No. 1 locations. For Rock 14 Slough, long-term average DOC concentrations exceeding 3 mg/L would increase from 52% under 15 Existing Conditions to 74% under the Alternative 2A (an increase from 47% to 70% for the drought 16 period), and concentrations exceeding 4 mg/L would increase from 30% to 36% (32% to 38% for 17 the drought period). For Contra Costa PP No. 1, long-term average DOC concentrations exceeding 3 18 mg/L would increase from 52% under Existing Conditions to 80% under Alternative 2A (45% to 19 80% for the drought period), and concentrations exceeding 4 mg/L would increase from 32% to 20 41% (35% to 42% for the drought period). Relative change in frequency of threshold exceedance for 21 other assessment locations would be similar or less. While Alternative 2A would generally lead to 22 slightly higher long-term average DOC concentrations ( $\leq 0.4 \text{ mg/L}$ ) at some municipal water intakes 23 and Delta interior locations, the predicted change would not be expected to adversely affect MUN 24 beneficial uses, or any other beneficial use. This comparison to Existing Conditions reflects changes 25 in DOC due to both Alternative 2A operations (including north Delta intake capacity of 15,000 cfs, 26 Fall X2, and numerous other components of Operational Scenario B) and climate change/sea level 27 rise.

28 In comparison, Alternative 2A relative to the No Action Alternative would generally result in a 29 magnitude of change similar to that discussed for the comparison to Existing Conditions. Maximum 30 increases of 0.2-0.3 mg/L DOC (i.e.,  $\leq 9\%$ ) would be predicted at Franks Tract, Rock Slough, and 31 Contra Costa PP No. 1 relative to No Action Alternative (Appendix 8K, Organic Carbon, DOC Table 3). 32 Threshold concentration exceedance frequency trends would also be similar to those discussed for 33 the Existing Conditions comparison, with exception to the predicted 4 mg/L exceedance frequency 34 at Buckley Cove. In comparison to the No Action Alternative, the frequency which long-term average 35 DOC concentrations exceeded 4 mg/L at Buckley Cove would increase slightly from 27% to 28% 36 (42% to 50% for the modeled drought period). While the Alternative 2A would generally lead to 37 slightly higher long-term average DOC concentrations at some Delta assessment locations when 38 compared to No Action Alternative conditions, the predicted change would not be expected to 39 adversely affect MUN beneficial uses, or any other beneficial use, particularly when considering the 40 relatively small change in long-term annual average concentration. Unlike the comparison to 41 Existing Conditions, this comparison to the No Action Alternative reflects changes in DOC due to 42 only Alternative 2A operations.

43 As discussed for Alternative 1A, substantial change in ambient DOC concentrations would need to

- 44 occur before significant changes in drinking water treatment plant design or operations are
- 45 triggered. The increases in long-term average DOC concentrations estimated to occur at various
- 46 Delta locations under Alternative 2A are of sufficiently small magnitude that they would not require

- existing drinking water treatment plants to substantially upgrade treatment for DOC removal above
   levels currently employed.
- 3 Relative to existing and No Action Alternative conditions, Alternative 2A would lead to predicted
- 4 improvements in long-term average DOC concentrations at Barker Slough, as well as Banks and
- 5 Jones pumping plants (discussed below). At Barker Slough, long-term average DOC concentrations
- would be predicted to decrease by as much as 0.1–0.2 mg/L, depending on baseline conditions
   comparison and modeling period.

## 8 SWP/CVP Export Service Areas

- 9 Under Alternative 2A, modeled long-term average DOC concentrations would decrease at Banks and 10 Jones pumping plants for both the modeled 16-year hydrologic period and the modeled drought 11 period. Relative to Existing Conditions, long-term average DOC concentrations at Banks would be 12 predicted to decrease by 0.5 mg/L (0.2 mg/L during drought period) (Appendix 8K, Organic Carbon, 13 DOC Table 3). At Jones, long-term average DOC concentrations would be predicted to decrease by 14 0.4 mg/L (<0.1 mg/L during drought period). Predicted decreases under relative to the No Action 15 Alternative would be of similar magnitude. Such decreases in long-term average DOC would result in 16 generally lower exceedance frequencies for concentration thresholds, although the frequency of 17 exceedance during the modeled drought period (i.e., 1987–1991) would be predicted to increase. 18 For the Banks pumping plant during the drought period, exceedance of the 3 mg/L threshold would 19 increase from 57% under Existing Conditions to 84% under Alternative 2A, while at the Jones 20 pumping plant, exceedance frequency would increase from 72% to 88%. There would be 21 comparatively fewer increases in the frequency of exceeding the 4 mg/L threshold at Banks and 22 Jones. Comparisons to the No Action Alternative yield similar trends, but with slightly smaller 23 magnitude drought period changes. Overall, modeling results for the SWP/CVP Export Service Areas 24 predict an overall improvement in Export Service Areas water quality, although more frequent 25 exports of >3mg/L DOC water would likely occur for drought periods.
- Similar to the discussion pertaining to the No Action Alternative, maintenance of SWP and CVP
  facilities under Alternative 2A would not be expected to create new sources of DOC or contribute
  towards a substantial change in existing sources of DOC in the affected area. Maintenance activities
  would not be expected to cause any substantial change in long-term average DOC concentrations
  such that MUN beneficial uses, or any other beneficial use, would be adversely affected.
- 31 **NEPA Effects:** In summary, Alternative 2A, relative to the No Action Alternative, would not cause a 32 substantial long-term change in DOC concentrations in the water bodies upstream of the Delta. 33 Long-term average DOC concentrations at Banks and Jones pumping plants are predicted to 34 decrease by as much as 0.6 mg/L, while long-term average DOC concentrations for some Delta 35 interior locations, including Contra Costa PP #1, are predicted to increase by as much as 0.3 mg/L. 36 The increase in long-term average DOC concentration that could occur within the Delta interior 37 would not be of sufficient magnitude to adversely affect the MUN beneficial use, or any other 38 beneficial uses, of Delta waters. The effect of Alternative 1A operations and maintenance (CM1) on 39 DOC is determined not to be adverse.
- 40 *CEQA Conclusion*: Key findings discussed in the effects assessment provided above are summarized
   41 here, and are then compared to the CEQA thresholds of significance (defined in Section 8.3.2,
   42 *Determination of Effects*) for the purpose of making the CEQA impact determination for this
   43 constituent. For additional details on the effects assessment findings that support this CEQA impact
   44 determination, see the effects assessment discussion that immediately precedes this conclusion.
- While greater water demands under the Alternative 2A would alter the magnitude and timing of
   reservoir releases north, south and east of the Delta, these activities would have no substantial effect
   on the various watershed sources of DOC. Moreover, long-term average flow and DOC at Sacramento
   River at Hood and San Joaquin River at Vernalis are poorly correlated; therefore, changes in river
   flows would not be expected to cause a substantial long-term change in DOC concentrations
   upstream of the Delta.
- Relative to Existing Conditions, Alternative 2A would result in relatively small increases (i.e., ≤12%)
  in long-term average DOC concentrations at some Delta interior locations, including Franks Tract,
  Rock Slough, and Contra Costa PP No. 1. However, these increases would not substantially increase
  the frequency with which long-term average DOC concentrations exceeds 2, 3, or 4 mg/L. While
  Alternative 2A would generally lead to slightly higher long-term average DOC concentrations (≤0.4
  mg/L) within the Delta interior and some municipal water intakes, the predicted change would not
  be expected to adversely affect MUN beneficial uses, or any other beneficial use.
- The assessment of Alternative 2A effects on DOC in the SWP/CVP Export Service Areas is based on
   assessment of changes in DOC concentrations at Banks and Jones pumping plants. Relative to
   Existing Conditions, long-term average DOC concentrations would decrease by as much as 0.5 mg/L
   at Banks and Jones pumping plants, although slightly more frequent export of >3 mg/L DOC water is
- 18 predicted during periods of drought. Nevertheless, an overall improvement in DOC-related water
- 19 quality would be predicted in the SWP/CVP Export Service Areas.
- 20 Based on the above, Alternative 2A operation and maintenance would not result in any substantial 21 change in long-term average DOC concentration upstream of the Delta or result in substantial 22 increase in the frequency with which long-term average DOC concentrations exceeds 2, 3, or 4 mg/L 23 levels at the 11 assessment locations analyzed for the Delta. Modeled long-term average DOC 24 concentrations would increase by no more than 0.4 mg/L at any single Delta assessment location 25 (i.e.,  $\leq 12\%$  relative increase), with long-term average concentrations estimated to remain at or 26 below 4.0 mg/L at all Delta locations assessed, with the exception of Buckley Cove on the San 27 Joaquin River during the drought period modeled. Nevertheless, long-term average concentrations 28 at Buckley Cove are expected to decrease slightly during the drought period, relative to Existing 29 Conditions. The increases in long-term average DOC concentration that could occur within the Delta 30 would not be of sufficient magnitude to adversely affect the MUN beneficial use, or any other 31 beneficial uses, of Delta waters or waters of the SWP/CVP Service Area. Because DOC is not 32 bioaccumulative, the increases in long-term average DOC concentrations would not directly cause 33 bioaccumulative problems in aquatic life or humans. Finally, DOC is not causing beneficial use 34 impairments and thus is not 303(d) listed for any water body within the affected environment. Thus, 35 the increases in long-term average DOC that could occur at various locations would not make any 36 beneficial use impairment measurably worse. Because long-term average DOC concentrations are 37 not expected to increase substantially, no long-term water quality degradation with respect to DOC 38 is expected to occur and, thus, no adverse effects on beneficial uses would occur. This impact is 39 considered to be less than significant. No mitigation is required.

### 40 Impact WQ-18: Effects on Dissolved Organic Carbon Concentrations Resulting from 41 Implementation of CM2-CM21

- *NEPA Effects*: CM2–CM21 proposed under Alternative 2A would be the same as those proposed
  under Alternative 1A. As such, effects on DOC resulting from the implementation of CM2–CM21
  would be similar to those previously discussed for Alternative 1A. In summary, CM4–CM7 and CM10
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- 1 could contribute substantial amounts of DOC to raw drinking water supplies, largely depending on
- 2 final design and operational criteria for the related wetland and riparian habitat restoration
- 3 activities. Substantially increased long-term average DOC in raw water supplies could lead to a need
- 4 for treatment plant upgrades in order to appropriately manage DBP formation in treated drinking
- water. This potential for future DOC increases would lead to substantially greater associated risk of
   long-term adverse effects on the MUN beneficial use.
- 7 In summary, the habitat restoration elements of CM4–CM7 and CM10 under Alternative 2A would
- 8 present new localized sources of DOC to the study area, and in some circumstances would substitute
- 9 for existing sources related to replaced agriculture. Depending on localized hydrodynamics and
- 10 proximity to municipal drinking water intakes, such restoration activities could contribute
- substantial amounts of DOC to municipal raw water. Substantial increases in municipal raw water
   DOC could necessitate changes in water treatment plant operations or require treatment plant
   upgrades in order to maintain DBP compliance, and thus would constitute an adverse effect on
- 14 water quality. Mitigation Measure WQ-18 is available to reduce these effects.
- *CEQA Conclusion*: Effects of CM4–7 and CM10 on DOC under Alternative 2A would be similar to
   those discussed for Alternative 1A. This impact is considered to be significant and mitigation is
   required. It is uncertain whether implementation of Mitigation Measure WQ-18 would reduce
   identified impacts to a less-than-significant level. Hence, this impact remains significant and
   unavoidable.
- 20 In addition to and to supplement Mitigation Measure WO-18, the project proponents have 21 incorporated into the BDCP, as set forth in EIR/EIS Appendix 3B, Environmental Commitments, 22 AMMs, and CMs, a separate, other commitment to address the potential increased water treatment 23 costs that could result from DOC concentration effects on municipal and industrial water purveyor 24 operations. Potential options for making use of this financial commitment include funding or 25 providing other assistance towards implementing treatment for DOC and/or DBPs or DOC source 26 control strategies. Please refer to Appendix 3B for the full list of potential actions that could be taken 27 pursuant to this commitment in order to reduce the water quality treatment costs associated with 28 water quality effects relating to DOC.
- 29Mitigation Measure WQ-18: Design Wetland and Riparian Habitat Features to Minimize30Effects on Municipal Intakes
- 31 Please see Mitigation Measure WQ-18 under Impact WQ-18 in the discussion of Alternative 1A.

### Impact WQ-19: Effects on Pathogens Resulting from Facilities Operations and Maintenance (CM1)

- 34 *NEPA Effects*: Effects of CM1 on pathogens under Alternative 2A would be the same as those
   35 discussed for Alternative 1A and are considered to not be adverse.
- 36 *CEQA Conclusion*: Effects of CM1 on pathogens under Alternative 2A would be the same as those
- 37 discussed for Alternative 1A, and are summarized here, then compared to the CEQA thresholds of
- 38 significance (defined in Section 8.3.2, *Determination of Effects*) for the purpose of making the CEQA
- 39 impact determination for this constituent. For additional details on the effects assessment findings
- 40 that support this CEQA impact determination, see the effects assessment discussion under
- 41 Alternative 1A.

- 1 River flow rate and reservoir storage reductions that would occur due to implementation of CM1 2 (water facilities and operations) under Alternative 2A, relative to Existing Conditions, would not be 3 expected to result in a substantial adverse change in pathogen concentrations in the reservoirs and 4 rivers upstream of the Delta, given the small magnitude of urban runoff contributions relative to the 5 magnitude of river flows, that pathogen concentrations in the rivers have a minimal relationship to 6 river flow rate, and the expected reduced pollutant loadings in response to NPDES stormwater-7 related regulations.
- 8 It is expected there would be no substantial change in Delta pathogen concentrations in response to 9 a shift in the Delta source water percentages under this alternative or substantial degradation of 10 these water bodies, with regard to pathogens. This conclusion is based on the Pathogens Conceptual 11 Model, which found that pathogen sources in close proximity to a Delta site appear to have the 12 greatest influence on pathogen levels at the site, rather than the primary source(s) of water to the 13 site. In-Delta potential pathogen sources, including water-based recreation, tidal habitat, wildlife, 14 and livestock-related uses, would continue under this alternative.
- In the SWP/CVP Export Service Areas waters, relative to Existing Conditions, an increased
  proportion of water coming from the Sacramento River would not adversely affect beneficial uses in
  the SWP/CVP Export Service Areas. The pathogen levels in the Sacramento River are similar to or
  lower than the water diverted at the Delta export pumps. Further, it is localized sources of
  pathogens that appear to have the greatest influence on concentrations. Thus, an increased
  proportion of Sacramento River water diverted to the SWP/CVP Export Service Areas would result
  in minimal changes in pathogen levels in the SWP/CVP Export Service Areas waters.
- Therefore, this alternative is not expected to cause additional exceedance of applicable water quality
  objectives by frequency, magnitude, and geographic extent that would cause adverse effects on any
  beneficial uses of waters in the affected environment. Because pathogen concentrations are not
  expected to increase substantially, no long-term water quality degradation for pathogens is
  expected to occur and, thus, no adverse effects on beneficial uses would occur. The San Joaquin
- 27 River in the Stockton Deep Water Ship Channel is Clean Water Act Section 303(d) listed for
- 28 pathogens. Because no measurable increase in Deep Water Ship Channel pathogen concentrations
- are expected to occur on a long-term basis, further degradation and impairment of this area is not
- expected to occur. Finally, pathogens are not bioaccumulative constituents. This impact is
   considered to be less than significant. No mitigation is required.
- 32 Impact WQ-20: Effects on Pathogens Resulting from Implementation of CM2-CM21
- 33 *NEPA Effects*: Effects of CM2-CM21 on pathogens under Alternative 2A would be the same as those
   34 discussed for Alternative 1A and are considered to not be adverse.
- 35 *CEQA Conclusion*: CM2–CM21 proposed under Alternative 2A would be similar to those proposed
- 36 under Alternative 1A. As such, effects on pathogens resulting from the implementation of CM2–
- 37 CM21 would be similar to those previously discussed for Alternative 1A. This impact is considered
   38 to be less than significant. No mitigation is required.

### Impact WQ-21: Effects on Pesticide Concentrations Resulting from Facilities Operations and Maintenance (CM1)

#### 3 Upstream of the Delta

4 For the same reasons stated for the No Action Alternative, under Alternative 2A no specific

- 5 operations or maintenance activity of the SWP or CVP would substantially drive a change in
- 6 pesticide use, and thus pesticide sources would remain unaffected upstream of the Delta.
- 7 Nevertheless, changes in the timing and magnitude of reservoir releases could have an effect on
- available dilution capacity along river segments such as the Sacramento, Feather, American, and San
   Joaquin Rivers.
- Joaquin Rivers.
   Under Alternative 2A, winter (November–March) and summer (April–October) season average flow
   rates on the Sacramento River at Freeport, American River at Nimbus, Feather River at Thermalito,
- 11 rates on the Sacramento River at Freeport, American River at Nimbus, Feather River at Thermalito, 12 and the San Joaquin River at Vernalis would change. Relative to Existing Conditions and the No 13 Action Alternative, seasonal average flow rates on the Sacramento would decrease no more than 3% 14 during the summer and 4% during the winter (Appendix 8L, *Pesticides*, Tables 1–4). On the Feather 15 River, average flow rates would decrease no more than 2% during the summer and winter, while on 16 the American River average flow rates would decrease by as much as 15% in the summer but would 17 increase by as much as 6% in the winter. Seasonal average flow rates on the San Joaquin River 18 would decrease by as much as 12% in the summer, but increase by as much as 1% in the winter. For 19 the same reasons stated for the No Action Alternative, decreased seasonal average flow of  $\leq 15\%$  is 20 not considered to be of sufficient magnitude to substantially increase pesticide concentrations or 21 alter the long-term risk of pesticide-related toxicity to aquatic life, nor adversely affect other 22 beneficial uses of water bodies upstream of the Delta.

#### 23 **Delta**

Sources of diuron, OP, and pyrethroid insecticides to the Plan Area include direct input of surface
 runoff from in-Delta agriculture and Delta urbanized areas as well as inputs from rivers upstream of
 the Delta. Similar to Upstream of the Delta, CVP/SWP operations would not affect these sources.

27 Under Alternative 2A, the distribution and mixing of Delta source waters would change. Percentage 28 change in monthly average source water fraction were evaluated for the modeled 16-year (1976-29 1991) hydrologic period and a representative drought period (1987–1991), with special attention 30 given to changes in San Joaquin River, Sacramento River and Delta Agriculture sources water 31 fractions. Relative to Existing Conditions, under Alternative 2A modeled San Joaquin River fractions 32 would increase greater than 10% at Buckley Cove (drought period only), Franks Tract, Rock Slough, 33 and Contra Costa PP No. 1 (Appendix 8D, Source Water Fingerprinting Results). At Buckley Cove, San 34 Joaquin River source water fractions when modeled for the drought period would increase 15% in 35 August. At Franks Tract, source water fractions when modeled for the 16-year hydrologic period 36 would increase 13–17% during October through November and February through April. At Rock 37 Slough, San Joaquin River source water fractions would increase 11–24% during September through 38 March (11–15% during October and November of the modeled drought period). Similarly, San 39 Joaquin River fractions at Contra Costa Pumping Plant No. 1 would increase 10–24% during October 40 through April (11–13% during October and November of the modeled drought period). While the 41 modeled 24% increases of San Joaquin River Fraction at Rock Slough and Contra Costa PP No. 1 in 42 November are considerable, the resultant net fraction would be  $\leq 30\%$ . Relative to Existing 43 Conditions, there would be no modeled increases in Sacramento River fractions greater than 13% 44 (with exception to Banks and Jones, discussed below) and Delta agricultural fractions greater than

- 1 8%. These modeled changes in the source water fractions of Sacramento, San Joaquin and Delta
- 2 agriculture water are not of sufficient magnitude to substantially alter the long-term risk of
- 3 pesticide-related toxicity to aquatic life, nor adversely affect other beneficial uses of the Delta.

4 When compared to the No Action Alternative, changes in source water fractions would be similar in 5 season, geographic extent, and magnitude to those discussed for Existing Conditions with exception 6 to Buckley Cove. Relative to the No Action Alternative, on a source water basis Buckley Cove is 7 comprised predominantly of water of San Joaquin River origin (i.e., typically >80% San Joaquin 8 River) for all months of the year but July and August. In July and August, the combined operational 9 effects on Delta hydrodynamics of the Delta Cross Channel being open, the absence of a barrier at 10 Head of Old River, and seasonally high exports from south Delta pumps results in substantially 11 lower San Joaquin River source water fraction at Buckley Cove relative to all other months of the 12 year. Under the operational scenario of Alternative 2A, however, modeled July and August San 13 Joaquin River fractions at Buckley Cove would increase relative to the No Action Alternative, with 14 increases of 16% in July (33% for the modeled drought period) and 25% in August (48% for the 15 modeled drought period) (Appendix 8D, Source Water Fingerprinting Results). Despite these San 16 Joaquin River increases, the resulting net San Joaquin River source water fraction for July and 17 August would remain less than all other months. As a result, these modeled changes in the source 18 water fractions are not of sufficient magnitude to substantially alter the long-term risk of pesticide-19 related toxicity to aquatic life, nor adversely affect other beneficial uses of the Delta.

#### 20 SWP/CVP Export Service Areas

21 Assessment of effects in SWP/CVP Export Service Areas is based on effects seen in the Plan Area at 22 the Banks and Jones pumping plants. Under Alternative 2A, Sacramento River source water fractions 23 would increase substantially at both Banks and Jones pumping plants relative to Existing Conditions 24 and the No Action Alternative (Appendix 8D, Source Water Fingerprinting Results). At Banks 25 pumping plant, Sacramento source water fractions would generally increase from 23–50% for the 26 period of January through June (22–25% for March through April of the modeled drought period) 27 and at Jones pumping plant Sacramento source water fractions would generally increase from 34-28 59% for the period of January through June (16–51% for February through May of the modeled 29 drought period). These increases in Sacramento source water fraction would primarily balance 30 through equivalent decreases in San Joaquin River water. Based on the general observation that San 31 Joaquin River, in comparison to the Sacramento River, is a greater contributor of OP insecticides in 32 terms of greater frequency of incidence and presence at concentrations exceeding water quality 33 benchmarks, modeled increases in Sacramento River fraction at Banks and Jones would generally 34 represent an improvement in export water quality respective to pesticides.

35 NEPA Effects: In summary, the changes in long-term average flows on the Sacramento, Feather, 36 American, and San Joaquin Rivers, under Alternative 2A relative to the No Action Alternative, are of 37 insufficient magnitude to substantially increase the long-term risk of pesticide-related water quality 38 degradation and related toxicity to aquatic life in these water bodies upstream of the Delta. 39 Similarly, modeled changes in source water fractions to the Delta are of insufficient magnitude to 40 substantially alter the long-term risk of pesticide-related water quality degradation and related 41 toxicity to aquatic life in the Delta or CVP/SWP export service areas. The effects on pesticides from 42 operations and maintenance (CM1) are determined not to be adverse.

*CEQA Conclusion*: Key findings discussed in the effects assessment relative to Existing Conditions is
 provided above are summarized here, and are then compared to the CEQA thresholds of significance
 (defined in Section 8.3.2, *Determination of Effects*) for the purpose of making the CEQA impact
 determination for this constituent. For additional details on the effects assessment findings that
 support this CEQA impact determination, see the effects assessment discussion that immediately
 precedes this conclusion.

Sources of pesticides upstream of the Delta include direct input of pesticide containing surface
runoff from agriculture and urbanized areas. Flows in rivers receiving these discharges dilute these
pesticide inputs. Relative to Existing Conditions, however, modeled changes in long-term average
flows on the Sacramento, Feather, American, and San Joaquin Rivers are of insufficient magnitude to
substantially increase the long-term risk of pesticide-related water quality degradation and related
toxicity to aquatic life in these water bodies upstream of the Delta.

- 13 In the Delta, sources of pesticides include direct input of surface runoff from Delta agriculture and 14 Delta urbanized areas as well as inputs from rivers upstream of the Delta. While facilities operations 15 and maintenance activities would not affect these sources, changes in Delta source water fraction 16 could change the relative risk associated with pesticide related toxicity to aquatic life. Under 17 Alternative 2A, however, modeled changes in source water fractions relative to Existing Conditions 18 are of insufficient magnitude to substantially alter the long-term risk of pesticide-related toxicity to 19 aquatic life within the Delta, nor would such changes result in adverse pesticide-related effects on 20 any other beneficial uses of Delta waters.
- The assessment of Alternative 2A effects on pesticides in the SWP/CVP Export Service Areas is based on assessment of changes predicted at Banks and Jones pumping plants. As just discussed regarding effects to pesticides in the Delta, modeled changes in source water fractions at the Banks and Jones pumping plants are of insufficient magnitude to substantially alter the long-term risk of pesticide-related toxicity to aquatic life beneficial uses, or any other beneficial uses, in water bodies of the SWP and CVP export service area.
- 27 Based on the above, Alternative 2A would not result in any substantial change in long-term average 28 pesticide concentration or result in substantial increase in the anticipated frequency with which 29 long-term average pesticide concentrations would exceed aquatic life toxicity thresholds or other 30 beneficial use effect thresholds upstream of the Delta, at the 11 assessment locations analyzed for 31 the Delta, or the SWP/CVP service area. Numerous pesticides are currently used throughout the 32 affected environment, and while some of these pesticides may be bioaccumulative, those present-33 use pesticides for which there is sufficient evidence for their presence in waters affected by SWP 34 and CVP operations (i.e., diazinon, chlorpyrifos, diuron, and pyrethroids) are not considered 35 bioaccumulative, and thus changes in their concentrations would not directly cause bioaccumulative 36 problems in aquatic life or humans. Furthermore, while there are numerous 303(d) listings 37 throughout the affected environment that name pesticides as the cause for beneficial use 38 impairment, the modeled changes in upstream river flows and Delta source water fractions would 39 not be expected to make any of these beneficial use impairments measurably worse. Because long-40 term average pesticide concentrations are not expected to increase substantially, no long-term 41 water quality degradation with respect to pesticides is expected to occur and, thus, no adverse 42 effects on beneficial uses would occur. This impact is considered to be less than significant. No 43 mitigation is required.

### Impact WQ-22: Effects on Pesticide Concentrations Resulting from Implementation of CM2 CM21

- 3 **NEPA Effects:** CM2–CM21 proposed under Alternative 2A would be the same as those proposed
- 4 under Alternative 1A. As such, effects on pesticides resulting from the implementation of CM2–
- 5 CM21 would be similar to those previously discussed for Alternative 1A. In summary, CM13
- 6 proposes the use of herbicides to control invasive aquatic vegetation around habitat restoration
- 7 sites. Herbicides directly applied to water could include adverse effects on non-target aquatic life,
- 8 such as aquatic invertebrates and beneficial aquatic plants. As such, aquatic life toxicity objectives
  9 could be exceeded with sufficient frequency and magnitude such that beneficial uses would be
- 10 impacted, thus constituting an adverse effect on water quality.
- In summary, based on the discussion above, the effects on pesticides from implementing CM2-CM21
   are considered to be adverse. Mitigation Measure WQ-22 would be available to reduce this adverse
   effect.
- *CEQA Conclusion*: Effects of CM2–CM21 on pesticides under Alternative 2A are similar to those
   discussed for Alternative 1A. Potential environmental effects related only to CM13 are considered to
   be significant. Mitigation is required. While Mitigation Measure WQ-22 is available to partially
   reduce this impact of pesticides, no feasible mitigation is available that would reduce it to a level
   that would be less than significant.
- Mitigation Measure WQ-22: Implement Least Toxic Integrated Pest Management
   Strategies
- 21 Please see Mitigation Measure WQ-22 under Impact WQ-22 in the discussion of Alternative 1A.

# Impact WQ-23: Effects on Phosphorus Concentrations Resulting from Facilities Operations and Maintenance (CM1)

NEPA Effects: Effects of water facilities and operations (CM1) on phosphorus levels in water bodies
 of the affected environment under Alternative 2A would be very similar (i.e., nearly the same) to
 those discussed for Alternative 1A. Consequently, the environmental consequences to phosphorus
 levels discussed in detail for Alternative 1A also adequately represent the effects under Alternative
 2A, which are considered to be not adverse. Based on this finding, this impact is considered to be not
 adverse.

*CEQA Conclusion:* Key findings discussed in the effects assessment relative to Existing Conditions is
 provided above are summarized here, and are then compared to the CEQA thresholds of significance
 (defined in Section 8.3.2, *Determination of Effects*) for the purpose of making the CEQA impact
 determination for this constituent. For additional details on the effects assessment findings that
 support this CEQA impact determination, see the effects assessment discussion that immediately
 precedes this conclusion.

- 36 Because phosphorus loading to waters upstream of the Delta is not anticipated to change, and
- 37 because changes in flows do not necessarily result in changes in concentrations or loading of
- 38 phosphorus to these water bodies, substantial changes in phosphorus concentration upstream of the
- 39 Delta are not anticipated for Alternative 2A, relative to Existing Conditions.
- Because phosphorus concentrations in the major source waters to the Delta are similar for much of
  the year, phosphorus concentrations in the Delta are not anticipated to change substantially on a

- 1 long term-average basis under Alternative 2A, relative to Existing Conditions. Algal growth rates are
- limited by availability of light in the Delta, and therefore any minor increases in phosphorus levels
   that may occur at some locations and times within the Delta would be expected to have little effect
- 4 on primary productivity in the Delta.
- The assessment of effects of phosphorus under Alternative 2A in the SWP and CVP Export Service
  Areas is based on effects on phosphorus at the Banks and Jones pumping plants. As noted above,
  phosphorus concentrations in the Delta (including Banks and Jones pumping plants) are not
  anticipated to change substantially on a long term-average basis.
- 9 Based on the above, there would be no substantial, long-term increase in phosphorus concentrations 10 in the rivers and reservoirs upstream of the Delta, in the Delta Region, or the waters exported to the 11 CVP and SWP service areas under Alternative 2A relative to Existing Conditions. As such, this 12 alternative is not expected to cause additional exceedance of applicable water quality 13 objectives/criteria by frequency, magnitude, and geographic extent that would cause adverse effects 14 on any beneficial uses of waters in the affected environment. Because phosphorus concentrations 15 are not expected to increase substantially, no long-term water quality degradation is expected to 16 occur and, thus, no adverse effects to beneficial uses would occur. Phosphorus is not 303(d) listed 17 within the affected environment and thus any minor increases that may occur in some areas would 18 not make any existing phosphorus-related impairment measurably worse because no such 19 impairments currently exist. Because phosphorus is not bioaccumulative, minor increases that may 20 occur in some areas would not bioaccumulate to greater levels in aquatic organisms that would, in 21 turn, pose substantial health risks to fish, wildlife, or humans. This impact is considered to be less 22 than significant. No mitigation is required.

# Impact WQ-24: Effects on Phosphorus Concentrations Resulting from Implementation of CM2-CM21

- NEPA Effects: Effects of CM2-CM21 on phosphorus levels in water bodies of the affected
   environment under Alternative 2A would be very similar (i.e., nearly the same) to those discussed
   for Alternative 1A. Consequently, the environmental consequences to phosphorus levels from
   implementing CM2-CM21 discussed in detail for Alternative 1A also adequately represent the
   effects of these same actions under Alternative 2A, which are considered to be not adverse.
- 30 *CEQA Conclusion*: CM2-CM21 proposed under Alternative 2A would be similar to those proposed
   31 under Alternative 1A. As such, effects on phosphorus resulting from the implementation of CM2 32 CM21 would be similar to those previously discussed for Alternative 1A. This impact is considered
   33 to be less than significant. No mitigation is required.

# Impact WQ-25: Effects on Selenium Concentrations Resulting from Facilities Operations and Maintenance (CM1)

- 36 Upstream of the Delta
- 37 For the same reasons stated for the No Action Alternative, Alternative 2A would have negligible, if
- 38 any, effect on selenium concentrations in the rivers and reservoirs upstream of the Delta relative to
- 39 Existing Conditions and the No Action Alternative. Any negligible increases in selenium
- 40 concentrations that could occur in the water bodies of the affected environment upstream of the
- 41 Delta would not be of frequency, magnitude, and geographic extent that would adversely affect any
- 42 beneficial uses or substantially degrade the quality of these water bodies, with regard to selenium.

#### 1 Delta

- 2 Modeling scenarios included assumptions regarding how certain habitat restoration activities (CM2
- 3 and CM4) would affect Delta hydrodynamics. To the extent that restoration actions alter
- 4 hydrodynamics within the Delta region, which affects mixing of source waters, these effects are
- 5 included in this assessment of operations-related water quality changes (i.e., CM1). Other effects of
- 6 CM2-CM21 not attributable to hydrodynamics, for example, additional loading of a constituent to
  7 the Delta, are discussed within the impact header for CM2-CM21. See Section 8.3.1.3, *Plan Area*, for
  8 more information.
- 9 Selenium concentrations and threshold comparisons for each of the 11 modeled Delta assessment 10 locations under Alternative 2A, relative to Existing Conditions and the No Action Alternative, are 11 presented in Appendix 8M, Selenium, Table M-9a for water, Tables M-12 and M-22 for most biota 12 (whole-body fish [excluding sturgeon], bird eggs [invertebrate diet], bird eggs [fish diet], and fish 13 fillets) throughout the Delta, and Tables M-30 through M-32 for sturgeon at the two western Delta 14 locations. Figures 8-59a and 8-60a present graphical distributions of predicted selenium 15 concentration changes (shown as changes in available assimilative capacity based on 1.3 µg/L) in 16 water at each modeled assessment location for all years. Appendix 8M, Figure M-21 provides more 17 detail in the form of monthly patterns of selenium concentrations in water during the modeling
- 18 period.
- 19 Alternative 2A would result in small changes in average selenium concentrations in water at all 20 modeled Delta assessment locations relative to Existing Conditions and the No Action Alternative 21 (Appendix 8M, Selenium, Table M-9a). Long-term average concentrations at some interior and 22 western Delta locations would increase by  $0.01-0.04 \mu g/L$  for the entire period modeled (1976-23 1991). These small increases in selenium concentrations in water would result in small reductions 24 (4% or less) in available assimilative capacity for selenium, relative to the 1.3 µg/L USEPA draft 25 water quality criterion (Figures 8-59a and 8-60a). The long-term average selenium concentrations 26 in water for Alternative 2A (range  $0.09-0.40 \mu g/L$ ) would be similar to those for Existing Conditions 27 (range  $0.09-0.41 \mu g/L$ ) and the No Action Alternative (range  $0.09-0.38 \mu g/L$ ), and all would be 28 below the USEPA draft water quality criterion of  $1.3 \,\mu$ g/L (Appendix 8M, Table M-9a).
- 29 Relative to Existing Conditions and the No Action Alternative, Alternative 2A would result in very 30 small changes (less than 1%) in estimated selenium concentrations in most biota (whole-body fish, 31 bird eggs [invertebrate diet], bird eggs [fish diet], and fish fillets) throughout the Delta, with little 32 difference among locations (Figures 8-61a through 8-64b; Appendix 8M, Selenium, Table M-22). 33 Level of Concern Exceedance Quotients (i.e., modeled tissue divided by Level of Concern 34 benchmarks) for selenium concentrations in those biota for all years and for drought years are less 35 than 1.0 (indicating low probability of adverse effects). Similarly, Advisory Tissue Level Exceedance 36 Quotients for selenium concentrations in fish fillets for all years and drought years also are less than 37 1.0. Estimated selenium concentrations in sturgeon for the San Joaquin River at Antioch are 38 predicted to increase by about 19% relative to Existing Conditions and to the No Action Alternative 39 in all years (from about 4.7 to 5.6 mg/kg dry weight), and those for sturgeon in the Sacramento 40 River at Mallard Island are predicted to increase by about 11% in all years (from about 4.4 to 4.9 41 mg/kg dry weight) (Appendix 8M, Tables M-30 and M-31). Selenium concentrations in sturgeon 42 during drought years are expected to increase by only 4% to 8% at those locations. Detection of 43 small changes in whole-body sturgeon such as those estimated for the western Delta would require 44 very large sample sizes because of the inherent variability in fish tissue selenium concentrations. 45 Low Toxicity Threshold Exceedance Quotients for selenium concentrations in sturgeon in the

western Delta would be 1.5 (indicating a higher probability for adverse effects) for drought years at
 both locations (similar to Existing Conditions and the No Action Alternative and would increase
 slightly, from 0.94 to 1.1, for all years in the San Joaquin River at Antioch (Appendix 8M, Table M 32).

5 The disparity between larger estimated changes for sturgeon and smaller changes for other biota is 6 attributable largely to differences in modeling approaches, as described in Appendix 8M, Selenium. 7 The model for most biota was calibrated to encompass the varying concentration-dependent uptake 8 from waterborne selenium concentrations (expressed as the K<sub>d</sub>, which is the ratio of selenium 9 concentrations in particulates [as the lowest level of the food chain] relative to the waterborne 10 concentration) that was exhibited in data for largemouth bass in 2000, 2005, and 2007 at various locations across the Delta. In contrast, the modeling for sturgeon could not be similarly calibrated at 11 12 the two western Delta locations and used literature-derived uptake factors and trophic transfer 13 factors for the estuary from Presser and Luoma (2013). As noted in the appendix, there was a 14 significant negative log-log relationship of K<sub>d</sub> to waterborne selenium concentration that reflected 15 the greater bioaccumulation rates for bass at low waterborne selenium than at higher 16 concentrations. (There was no difference in bass selenium concentrations in the Sacramento River 17 at Rio Vista in comparison to the San Joaquin River at Vernalis in 2000, 2005, and 2007 [Foe 2010], 18 despite a nearly 10-fold difference in waterborne selenium.) Thus, there is more confidence in the 19 site-specific modeling based on the Delta-wide model that was calibrated for bass data than in the 20 estimates for sturgeon based on "fixed" K<sub>d</sub>s for all years and for drought years without regard to waterborne selenium concentration at the two locations in different time periods. 21

22 Increased water residence times could increase the bioaccumulation of selenium in biota, thereby 23 potentially increasing fish tissue and bird egg concentrations of selenium (see residence time 24 discussion in Appendix 8M, Selenium, and Presser and Luoma [2010b]). Thus, residence time was 25 assessed for its relevance to selenium bioaccumulation. Table 8-60a shows the time for neutrally 26 buoyant particles to move through the Delta (surrogate for flow and residence time). Although an 27 increase in residence time throughout the Delta is expected under the No Action Alternative, relative 28 to Existing Conditions (because of climate change and sea level rise), the change is fairly small in 29 most areas of the Delta.

30 Relative to Existing Conditions and the No Action Alternative, increases in residence times for 31 Alternative 2A would be greater in the East Delta and South Delta than in other sub-regions. Relative 32 to Existing Conditions, annual average residence times for Alternative 2A in the East Delta are 33 expected to increase by more than 16 days (Table 8-60a). Relative to the No Action Alternative, 34 annual average residence times for Alternative 2A in the East Delta are expected to increase by less 35 than 10 days. Increases in residence times for other sub-regions would be smaller, especially as 36 compared to Existing Conditions and the No Action Alternative (which are longer than those 37 modeled for the South Delta). As mentioned above, these results incorporate hydrodynamic effects 38 of both CM1 and of CM2 and CM4, and the effects of CM1 cannot be distinguished from the effects of 39 CM2 and CM4. However, it is expected that CM2 and CM4 would be substantial drivers of the increased residence time. 40

Presser and Luoma (2010b) summarized and discussed selenium uptake in the Bay-Delta (including
hydrologic conditions [e.g., Delta outflow and residence time for water], K<sub>d</sub>s [the ratio of selenium
concentrations in particulates, as the lowest level of the food chain, relative to the waterborne
concentration], and associated tissue concentrations [especially in clams and their consumers, such
as sturgeon]). When the Delta Outflow Index (daily average flow per month) decreased by five-fold

(73,732 cfs in June 1998 to 12,251 cfs in October 1998), residence time doubled (from 11 to 22
 days) and the calculated mean K<sub>d</sub> also doubled (from 3,198 to 6,501). However, when daily average
 Delta outflow in November 1999 was only 6,951 cfs (i.e., about one-half that in October 1998) and
 residence time was 70 days, the calculated mean Kd (7,614) did not increase proportionally.

5 Models are not available to quantitatively estimate the level of changes in selenium bioaccumulation 6 as related to residence time, but the effects of residence time are incorporated in the 7 bioaccumulation modeling for selenium that was based on higher Kd values for drought years in 8 comparison to wet, normal, or all years; see Appendix 8M, Selenium. If increases in fish tissue or bird 9 egg selenium were to occur, the increases would likely be of concern only where fish tissues or bird 10 eggs are already elevated in selenium to near or above thresholds of concern. That is, where biota 11 concentrations are currently low and not approaching thresholds of concern (which, as discussed 12 above, is the case throughout the Delta, except for sturgeon in the western Delta), changes in 13 residence time alone would not be expected to cause them to then approach or exceed thresholds of 14 concern. In consideration of this factor, although the Delta as a whole is a CWA Section 303(d)-listed 15 water body for selenium, and although monitoring data of fish tissue or bird eggs in the Delta are 16 sparse, the most likely area in which biota tissues would be at levels high enough that additional 17 bioaccumulation due to increased residence time from restoration areas would be a concern is the 18 western Delta and Suisun Bay for sturgeon, as discussed above. As shown in Table 8-60a, the overall 19 increase in residence time estimated in the western Delta is 5 days relative to Existing Conditions, 20 and 3 days relative to the No Action Alternative. Given the available information, these increases are 21 small enough that they are not expected to substantially affect selenium bioaccumulation in the 22 western Delta. Because CM2 and CM4 are expected to be substantial drivers of the increased 23 residence times, further discussion is included in Impact WQ-26 below.

24 In summary, relative to Existing Conditions and the No Action Alternative, Alternative 2A would 25 result in essentially no change in selenium concentrations throughout the Delta for most biota 26 (approximately 1% or less), although increases in selenium concentrations are predicted for 27 sturgeon in the western Delta. Concentrations of selenium in sturgeon would exceed only the lower 28 benchmark, indicating a low potential for effects. The modeling of bioaccumulation for sturgeon is 29 less calibrated to site-specific conditions than that for other biota, which was calibrated on a robust 30 dataset for modeling of bioaccumulation in largemouth bass as a representative species for the 31 Delta. Overall, Alternative 2A would not be expected to substantially increase the frequency with 32 which applicable benchmarks would be exceeded in the Delta (there being only a small increase for 33 sturgeon relative to the low benchmark and no exceedance of the high benchmark) or substantially 34 degrade the quality of water in the Delta, with regard to selenium.

#### 35 SWP/CVP Export Service Areas

36 Alternative 2A would result in small  $(0.06-0.09 \,\mu g/L)$  decreases in long-term average selenium 37 concentrations in water at the Banks and Jones pumping plants relative to Existing Conditions and 38 the No Action Alternative, for the entire period modeled (Appendix 8M, *Selenium*, Table M-9a). 39 These decreases in long-term average selenium concentrations in water would result in increases in 40 available assimilative capacity for selenium at these pumping plants of 6–9%, relative to the 1.3 41 µg/L USEPA draft water quality criterion (Figures 8-59a and 8-60a). Furthermore, the long-term 42 average selenium concentrations in water for Alternative 2A (range  $0.15-0.19 \mu g/L$ ) would be well 43 below the USEPA draft water quality criterion of 1.3  $\mu$ g/L (Appendix 8M, Table M-9a).

- Relative to Existing Conditions and the No Action Alternative, Alternative 2A would result in very
   small changes (less than 1%) in estimated selenium concentrations in biota (whole-body fish, bird
- 3 eggs [invertebrate diet], bird eggs [fish diet], and fish fillets) (Figures 8-61a through 8-64b;
- 4 Appendix 8M, *Selenium*, Table M-22) at Banks and Jones pumping plants. Concentrations in biota
- 5 would not exceed any selenium benchmarks for Alternative 2A (Figures 8-61a through 8-64b).
- *NEPA Effects*: Based on the discussion above, the effects on selenium (both as waterborne and as
  bioaccumulated in biota) from Alternative 2A are not considered to be adverse.
- 8 **CEQA Conclusion:** Key findings discussed in the effects assessment provided above are summarized 9 here, and are then compared to the CEQA thresholds of significance (defined in Section 8.3.2) for the 10 purpose of making the CEQA impact determination for selenium. For additional details on the effects 11 assessment findings that support this CEQA impact determination, see the effects assessment 12 discussion that immediately precedes this conclusion.
- 13 There are no substantial point sources of selenium in watersheds upstream of the Delta, and no 14 substantial nonpoint sources of selenium in the watersheds of the Sacramento River and the eastern 15 tributaries. Nonpoint sources in the San Joaquin Valley that contribute selenium to the Delta will be 16 controlled through a TMDL developed by the Central Valley Water Board (2001) for the lower San 17 Joaquin River, established limits for the Grassland Bypass Project, and Basin Plan objectives (Central 18 Valley Water Board [2010d] and State Water Board [2010b, 2010c]) that are expected to result in 19 decreasing discharges of selenium from the San Joaquin River to the Delta. Consequently, any 20 modified reservoir operations and subsequent changes in river flows under Alternative 2A, relative 21 to Existing Conditions, are expected to cause negligible changes in selenium concentrations in water. 22 Any negligible changes in selenium concentrations that may occur in the water bodies of the affected 23 environment located upstream of the Delta would not be of frequency, magnitude, and geographic 24 extent that would adversely affect any beneficial uses or substantially degrade the quality of these 25 water bodies as related to selenium.
- 26 Relative to Existing Conditions, modeling estimates indicate that Alternative 2A would result in 27 essentially no change in selenium concentrations in water or most biota throughout the Delta, with 28 no exceedances of benchmarks for biological effects. The Low Toxicity Threshold Exceedance 29 Quotient for selenium concentrations in sturgeon for all years in the San Joaquin River at Antioch 30 would increase slightly, from 0.94 for Existing Conditions to 1.1 for Alternative 2A. Concentrations 31 of selenium in sturgeon would exceed only the lower benchmark, indicating a low potential for 32 effects. Overall, Alternative 2A would not be expected to substantially increase the frequency with 33 which applicable benchmarks would be exceeded in the Delta (there being only a small exceedance 34 relative to the low benchmark for sturgeon and no exceedance of the high benchmark) or 35 substantially degrade the quality of water in the Delta, with regard to selenium.
- Assessment of effects of selenium in the SWP/CVP Export Service Areas is based on effects on
   selenium concentrations at the Banks and Jones pumping plants. Relative to Existing Conditions,
   Alternative 2A would cause no increase in the frequency with which applicable benchmarks would
   be exceeded, and would slightly improve the quality of water in selenium concentrations at the
   Banks and Jones pumping plants.
- 41 Based on the above, selenium concentrations that would occur in water under Alternative 2A would
- 42 not cause additional exceedances of applicable state or federal numeric or narrative water quality
- 43 objectives/criteria, or other relevant water quality effects thresholds identified for this assessment
- 44 (Table 8-54), by frequency, magnitude, and geographic extent that would result in adverse effects to

1 one or more beneficial uses within affected water bodies. In comparison to Existing Conditions, 2 water quality conditions under this alternative would not increase levels of selenium by frequency, 3 magnitude, and geographic extent such that the affected environment would be expected to have 4 measurably higher body burdens of selenium in aquatic organisms, thereby substantially increasing 5 the health risks to wildlife (including fish) or humans consuming those organisms. Water quality 6 conditions under this alternative with respect to selenium would not cause long-term degradation of 7 water quality in the affected environment, and therefore would not result in use of available 8 assimilative capacity such that exceedances of water quality objectives/criteria would be likely and 9 would result in substantially increased risk for adverse effects to one or more beneficial uses. This 10 alternative would not further degrade water quality by measurable levels, on a long-term basis, for 11 selenium and, thus, cause the CWA Section 303(d)-listed impairment of beneficial use to be made 12 discernibly worse. This alternative is considered to be less than significant. No mitigation is 13 required.

### 14 Impact WQ-26: Effects on Selenium Concentrations Resulting from Implementation of CM2 15 CM21

- *NEPA Effects*: Effects of CM2-CM21 on selenium under Alternative 2A would be the same as those
   discussed for Alternative 1A and are considered not to be adverse.
- *CEQA Conclusion*: CM2-CM21 proposed under Alternative 2A would be similar to those proposed
   under Alternative 1A. As such, effects on selenium resulting from the implementation of CM2-CM21
   would be similar to those previously discussed for Alternative 1A. This impact is considered to be
   less than significant. No mitigation is required.

### Impact WQ-27: Effects on Trace Metal Concentrations Resulting from Facilities Operations and Maintenance (CM1)

### 24 Upstream of the Delta

25 For the same reasons stated for the No Action Alternative, Alternative 2A would result in negligible, 26 and likely immeasurable, increases in trace metal concentrations in the rivers and reservoirs 27 upstream of the Delta, relative to Existing Conditions and the No Action Alternative. Effects due to 28 the operation and maintenance of the conveyance facilities are expected to be immeasurable, on an 29 annual and long-term average basis. As such, Alternative 2A would not be expected to substantially 30 increase the frequency with which applicable Basin Plan objectives or CTR criteria would be 31 exceeded in water bodies of the affected environment located upstream of the Delta or substantially 32 degrade the quality of these water bodies, with regard to trace metals.

### 33 Delta

- For the same reasons stated for the No Action Alternative, Alternative 2A would not result in substantial increases in trace metal concentrations in the Delta relative to Existing Conditions and the No Action Alternative. Effects due to the operation and maintenance of the conveyance facilities are expected to be negligible, on a long-term average basis. As such, Alternative 2A would not be expected to substantially increase the frequency with which applicable Basin Plan objectives or CTR criteria would be exceeded in the Delta or substantially degrade the quality of Delta waters, with
- 40 regard to trace metals.

#### 1 SWP/CVP Export Service Areas

- 2 For the same reasons stated for the No Action Alternative, Alternative 2A would not result in
- 3 substantial increases in trace metal concentrations in the water exported from the Delta or diverted
- 4 from the Sacramento River through the proposed conveyance facilities. As such, there is not
- 5 expected to be substantial changes in trace metal concentrations in the SWP/CVP export service
- 6 area waters under Alternative 2A, relative to Existing Conditions and the No Action Alternative. As
- 7 such, Alternative 2A would not be expected to substantially increase the frequency with which
- 8 applicable Basin Plan objectives or CTR criteria would be exceeded in the water bodies of the
- 9 affected environment in the SWP and CVP Service Area or substantially degrade the quality of these
- 10 water bodies, with regard to trace metals.
- *NEPA Effects*: In summary, Alternative 2A, relative to the No Action Alternative, would not cause a
   substantial increase in long-term average trace metals concentrations within the affected
   environment, nor would it cause an increased frequency of water quality objective/criteria
   exceedances within the affected environment. The effect on trace metals is determined not to be
   adverse.
- *CEQA Conclusion:* Effects of CM1 on trace metals under Alternative 2A would be similar to those
   discussed for Alternative 1A, and are summarized here, then compared to the CEQA thresholds of
   significance (defined in Section 8.3.2) for the purpose of making the CEQA impact determination for
   this constituent. For additional details on the effects assessment findings that support this CEQA
   impact determination, see the effects assessment discussion under Alternative 1A.
- While greater water demands under the Alternative 2A would alter the magnitude and timing of
  reservoir releases north, south and east of the Delta, these activities would have no substantial effect
  on the various watershed sources of trace metals. Moreover, long-term average flow and trace
  metals at Sacramento River at Hood and San Joaquin River at Vernalis are poorly correlated;
  therefore, changes in river flows would not be expected to cause a substantial long-term change in
  trace metal concentrations upstream of the Delta.
- 27 Average and 95<sup>th</sup> percentile trace metal concentrations are very similar across the primary source 28 waters to the Delta. Given this similarity, very large changes in source water fraction would be 29 necessary to effect a relatively small change in trace metal concentration at a particular Delta 30 location. Moreover, average and 95<sup>th</sup> percentile trace metal concentrations for these primary source 31 waters are all below their respective water quality criteria, including those that are hardness-based 32 without a WER adjustment. No mixing of these three source waters could result in a metal 33 concentration greater than the highest source water concentration, and given that trace metals do 34 not already exceed water quality criteria, more frequent exceedances of criteria in the Delta would 35 not be expected to occur under the Alternative 2A.
- The assessment of the Alternative 2A effects on trace metals in the SWP/CVP Export Service Areas is
  based on assessment of changes in trace metal concentrations at Banks and Jones pumping plants.
  As just discussed regarding similarities in Delta source water trace metal concentrations, the
- 39 Alternative 2A is not expected to result in substantial changes in trace metal concentrations in Delta
- 40 waters, including Banks and Jones pumping plants, therefore effects on trace metal concentrations
- 41 in the SWP/CVP Export Service Area are expected to be negligible.
- Based on the above, there would be no substantial long-term increase in trace metal concentrations
  in the rivers and reservoirs upstream of the Delta, in the Delta Region, or the SWP/CVP export

- 1 service area waters under Alternative 2A relative to Existing Conditions. As such, this alternative is
- 2 not expected to cause additional exceedance of applicable water quality objectives by frequency,
- 3 magnitude, and geographic extent that would cause adverse effects on any beneficial uses of waters
- 4 in the affected environment. Because trace metal concentrations are not expected to increase
- substantially, no long-term water quality degradation for trace metals is expected to occur and, thus,
  no adverse effects to beneficial uses would occur. Furthermore, any negligible changes in long-term
- 7 trace metal concentrations that may occur in water bodies of the affected environment would not be
- 8 expected to make any existing beneficial use impairments measurably worse. The trace metals
- 9 discussed in this assessment are not considered bioaccumulative, and thus would not directly cause
- 10 bioaccumulative problems in aquatic life or humans. This impact is considered to be less than
- 11 significant. No mitigation is required.

# Impact WQ-28: Effects on Trace Metal Concentrations Resulting from Implementation of CM2-CM21

- *NEPA Effects*: CM2-CM21 proposed under Alternative 2A would be the same as those proposed
   under Alternative 1A. As such, effects on trace metals resulting from the implementation of CM2 CM21 would be similar to those previously discussed for Alternative 1A. As they pertain to trace
   metals, implementation of CM2-CM21 would not be expected to adversely affect beneficial uses of
   the affected environment or substantially degrade water quality with respect to trace metals.
- In summary, implementation of CM2-CM21 under Alternative 2A, relative to the No Action
   Alternative, would have negligible, if any, effect on trace metals concentrations. The effect on trace
   metals from implementing CM2-CM21 is determined not to be adverse.
- 22 **CEOA Conclusion:** Implementation of CM2–CM21 under Alternative 2A would not cause substantial 23 long-term increase in trace metal concentrations in the rivers and reservoirs upstream of the Delta, 24 in the Delta Region, or the SWP/CVP export service area. As such, this alternative is not expected to 25 cause additional exceedance of applicable water quality objectives by frequency, magnitude, and 26 geographic extent that would cause adverse effects on any beneficial uses of waters in the affected 27 environment. Because trace metal concentrations are not expected to increase substantially, no 28 long-term water quality degradation for trace metals is expected to occur and, thus, no adverse 29 effects to beneficial uses would occur. Furthermore, any negligible changes in long-term trace metal 30 concentrations that may occur throughout the affected environment would not be expected to make 31 any existing beneficial use impairments measurably worse. The trace metals discussed in this 32 assessment are not considered bioaccumulative, and thus would not directly cause bioaccumulative 33 problems in aquatic life or humans. This impact is considered to be less than significant. No 34 mitigation is required.

# 35Impact WQ-29: Effects on TSS and Turbidity Resulting from Facilities Operations and36Maintenance (CM1)

37 *NEPA Effects*: Effects of CM1 on TSS and turbidity under Alternative 2A would be the same as those
 38 discussed for Alternative 1A. The effects on TSS and turbidity from implementing CM1 is determined
 39 to not be adverse.

*CEQA Conclusion*: Effects of CM1 on TSS and turbidity under Alternative 2A would be similar to
 those discussed for Alternative 1A, and are summarized here, then compared to the CEQA
 thresholds of significance (defined in Section 8.3.2) for the purpose of making the CEQA impact
 determination for this constituent. For additional details on the effects assessment findings that
 support this CEQA impact determination, see the effects assessment discussion under Alternative
 1A.

7 Changes river flow rate and reservoir storage that would occur under Alternative 2A, relative to 8 Existing Conditions, would not be expected to result in a substantial adverse change in TSS 9 concentrations and turbidity levels in the reservoirs and rivers upstream of the Delta, given that 10 suspended sediment concentrations are more affected by season than flow. Site-specific and 11 temporal exceptions may occur due to localized temporary construction activities, dredging activities, development, or other land use changes would be site-specific and temporal, which would 12 13 be regulated to limit both their short-term and long-term effects on TSS and turbidity levels to less 14 than substantial levels.

Within the Delta, geomorphic changes associated with sediment transport and deposition are
usually gradual, occurring over years, and high storm event inflows would not be substantially
affected. Thus, it is expected that the TSS concentrations and turbidity levels in the affected channels
would not be substantially different from the levels under Existing Conditions. Consequently, this
alternative is expected to have minimal effect on TSS concentrations and turbidity levels in the Delta
region, relative to Existing Conditions.

- There is not expected to be substantial, if even measurable, changes in TSS concentrations and
   turbidity levels in the SWP/CVP Export Service Areas waters under Alternative 2A, relative to
   Existing Conditions, because this alternative is not expected to result in substantial changes in TSS
   concentrations and turbidity levels at the south Delta export pumps, relative to Existing Conditions.
- Therefore, this alternative is not expected to cause additional exceedance of applicable water quality
  objectives where such objectives are not exceeded under Existing Conditions. Because TSS
  concentrations and turbidity levels are not expected to be substantially different, long-term water
  quality degradation is not expected, and, thus, beneficial uses are not expected to be adversely
  affected. Finally, TSS and turbidity are neither bioaccumulative nor Clean Water Act section 303(d)
  listed constituents. This impact is considered to be less than significant. No mitigation is required.
- isted constituents. This impact is considered to be less than significant. No intigation is required.

### 31 Impact WQ-30: Effects on TSS and Turbidity Resulting from Implementation of CM2-CM21

- 32 *NEPA Effects*: Effects of CM2-CM21 on TSS and turbidity under Alternative 2A would be the same as
   33 those discussed for Alternative 1A. The effects on TSS and turbidity from implementing CM2-CM21
   34 is determined to not be adverse.
- *CEQA Conclusion*: CM2–CM21 proposed under Alternative 2A would be similar to those proposed
   under Alternative 1A. As such, effects on TSS and turbidity resulting from the implementation of
   CM2–CM21 would be similar to those previously discussed for Alternative 1A. This impact is
   considered to be less than significant. No mitigation is required.

### Impact WQ-31: Water Quality Effects Resulting from Construction-Related Activities (CM1-CM21)

The conveyance features for CM1 under Alternative 2A would be very similar to those discussed for
 Alternative 1A. The primary difference between Alternative 2A and Alternative 1A is that under

Alternative 2A, the locations of two intakes and two intermediate pumping plant locations would
 differ. As such, construction techniques and locations of major features of the conveyance system
 within the Delta would be similar. The remainder of the facilities constructed under Alternative 2A,
 including CM2-CM21, would be very similar to, or the same as, those to be constructed for
 Alternative 1A.

6 **NEPA Effects:** The types and magnitude of potential construction-related water quality effects 7 associated with implementation of CM1 under Alternative 2A would be very similar to the effects 8 discussed for Alternative 1A, and the effects anticipated with implementation of CM2-CM21 would 9 be essentially identical. Nevertheless, the construction of CM1, and any individual components 10 necessitated by CM2, and CM4–CM10, with the implementation of the BMPs specified in Appendix 11 3B, Environmental Commitments, AMMs, and CMs. The specific environmental commitments that 12 would be implemented under Alternative 2A would be similar to those described for Alternative 1A. 13 Consequently, relative to the No Action Alternative, Alternative 2A would not be expected to cause 14 exceedance of applicable water quality objectives/criteria or substantial water quality degradation 15 with respect to constituents of concern, and thus would not adversely affect any beneficial uses 16 upstream of the Delta, in the Delta, or in the SWP and CVP service area.

- In summary, with implementation of environmental commitments in Appendix 3B, the potentialconstruction-related water quality effects are considered to be not adverse.
- 19 **CEQA** Conclusion: Because environmental commitments would be implemented under Alternative 20 2A for construction-related activities along with agency-issued permits that also contain 21 construction requirements to protect water quality, the construction-related effects, relative to 22 Existing Conditions, would not be expected to cause or contribute to substantial alteration of 23 existing drainage patterns which would result in substantial erosion or siltation on- or off-site, 24 substantial increased frequency of exceedances of water quality objectives/criteria, or substantially 25 degrade water quality with respect to the constituents of concern on a long-term average basis, and 26 thus would not adversely affect any beneficial uses in water bodies upstream of the Delta, within the 27 Delta, or in the SWP and CVP service area. Moreover, because the construction-related activities 28 would be temporary and intermittent in nature, the construction would involve negligible 29 discharges, if any, of bioaccumulative or 303(d) listed constituents to water bodies of the affected 30 environment. As such, construction activities would not contribute measurably to bioaccumulation 31 of contaminants in organisms or humans or cause 303(d) impairments to be discernibly worse. 32 Based on these findings, this impact is determined to be less than significant. No mitigation is 33 required.

### Impact WQ-32: Effects on *Microcystis* Bloom Formation Resulting from Facilities Operations and Maintenance (CM1)

- 36 Effects of facilities and operations (CM1) on *Microcystis* abundance, and thus microcystins
- 37 concentrations, in water bodies of the affected environment under Alternative 2A would be very
- similar (i.e., nearly the same) to those discussed for Alternative 1A. This is because factors that affect
   *Microcystis* abundance in waters upstream of the Delta, in the Delta, and in the SWP/CVP Export
- 40 Services Areas under Alternative 1A would similarly change under Alternative 2A, relative to
- 40 Services Areas under Arternative 1A would similarly change under Arternative 2A, relative to 41 Existing Conditions and the No Action Alternative. For the Delta in particular, there are differences
- 42 in the direction and magnitude of water residence time changes during the *Microcystis* bloom period
- 43 among the six Delta sub-regions under Alternative 2A compared to Alternative 1A, relative to
- 44 Existing Conditions and No Action Alternative. However, under Alternative 2A, relative to Existing

- 1 Conditions and No Action Alternative, water residence times during the *Microcystis* bloom period in
- various Delta sub-regions are expected to increase to a degree that could, similar to Alternative 1A,
  lead to an increase in the frequency, magnitude, and geographic extent of *Microcystis* blooms
- 4 throughout the Delta.

5 Similar to Alternative 1A, elevated ambient water temperatures relative to Existing Conditions 6 would occur in the Delta under Alternative 2A, which could lead to earlier occurrences of Microcystis 7 blooms in the Delta, and increase the overall duration and magnitude of blooms. However, the 8 degradation of water quality from *Microcystis* blooms due to the expected increases in Delta water 9 temperatures is driven entirely by climate change, not effects of CM1. While *Microcystis* blooms have 10 not occurred in the Export Service Areas, conditions in the Export Service Areas under Alternative 11 2A may become more conducive to *Microcystis* bloom formation, relative to Existing Conditions, because water temperatures will increase in the Export Service Areas due to the expected increase 12 13 in ambient air temperatures resulting from climate change.

- 14 NEPA Effects: Effects of water facilities and operations (CM1) on *Microcystis* in water bodies of the 15 affected environment under Alternative 2A would be very similar to (i.e., nearly the same) to those 16 discussed for Alternative 1A. In summary, Alternative 2A operations and maintenance, relative to 17 the No Action Alternative, would result in long-term increases in hydraulic residence time of various 18 Delta sub-regions during the summer and fall *Microcystis* bloom period. During this period, the 19 increased residence time could result in a concurrent increase in the frequency, magnitude, and 20 geographic extent of *Microcystis* blooms, and thus microcystin levels, in affected areas of the Delta. 21 As a result, Alternative 2A operation and maintenance activities would cause further degradation to 22 water quality with respect to Microcystis in the Delta. Under Alternative 2A, relative to No Action 23 Alternative, water exported to the SWP/CVP Export Service Area will be a mixture of Microcystis-24 affected source water from the south Delta intakes and unaffected source water from the 25 Sacramento River, diverted at the north Delta intakes. It cannot be determined whether operations 26 and maintenance under Alternative 2A will result in increased or decreased levels of Microcystis and 27 microcystins in the mixture of source waters exported from Banks and Jones pumping plants. 28 Mitigation Measure WQ-32a and WQ-32b are available to reduce the effects of degraded water 29 quality in the Delta. Although there is considerable uncertainty regarding this impact, the effects on 30 *Microcystis* from implementing CM1 is determined to be adverse.
- 31 *CEQA Conclusion:* Key findings discussed in the effects assessment provided above are summarized 32 here, and are then compared to the CEQA thresholds of significance (defined in Section 8.3.2) for the 33 purpose of making the CEQA impact determination for this constituent. For additional details on the 34 effects assessment findings that support this CEQA impact determination, see the effects assessment 35 discussion that immediately precedes this conclusion.
- Under Alternative 2A, additional impacts from *Microcystis* in the reservoirs and watersheds
   upstream of the Delta are not expected, relative to Existing Conditions. Operations and maintenance
   occurring under Alternative 2A is not expected to change nutrient levels in upstream reservoirs or
   hydrodynamic conditions in upstream rivers and streams such that conditions would be more
   conductive to *Microcystis* production.
- 41 Relative to Existing Conditions, water temperatures and hydraulic residence times in the Delta are
- 42 expected to increase under Alternative 2A, resulting in an increase in the frequency, magnitude and
- 43 geographic extent of *Microcystis* blooms in the Delta. However, the degradation of water quality
- 44 from *Microcystis* blooms due to the expected increases in Delta water temperatures is driven

- 1 entirely by climate change, not effects of CM1. Increases in Delta residence times are expected
- 2 throughout the Delta during the summer and fall bloom period, due in small part to climate change
- 3 and sea level rise, but due more proportionately to CM1 and the hydrodynamic impacts of
- 4 restoration included in CM2 and CM4. The precise change in local residence times and *Microcystis*
- 5 production expected within any Delta sub-region is unknown because conditions will vary across
- the complex networks of intertwining channels, shallow back water areas, and submerged islands
  that compose the Delta. Nonetheless, Delta residence times are, in general, expected to increase due
- 8 to Alternative 2A. Consequently, it is possible that increases in the frequency, magnitude, and
- geographic extent of *Microcystis* blooms in the Delta will occur due to the operations and
- 10 maintenance of Alternative 2A and the hydrodynamic impacts of restoration (CM2 and CM4).
- 11 The assessment of effects of *Microcystis* on SWP/CVP Export Service Areas is based on the 12 assessment of changes in *Microcystis* levels in export source waters, as well as the effects of 13 temperature and residence time changes within the Export Service Areas on *Microcystis* production. 14 Under Alternative 2A, relative to Existing Conditions, the potential for *Microcystis* to occur in the 15 Export Service Area is expected to increase due to increasing water temperature, but this impact is 16 driven entirely by climate change and not Alternative 2A. Water exported from the Delta to the 17 Export Service Area is expected to be a mixture of *Microcystis*-affected source water from the south 18 Delta intakes and unaffected source water from the Sacramento River. Because of this, it cannot be 19 determined whether operations and maintenance under Alternative 2A, relative to Existing 20 Conditions, would result in increased or decreased levels of *Microcystis* and microcystins in the
- 21 mixture of source waters exported from Banks and Jones pumping plants.
- 22 Based on the above, this alternative would not be expected to cause additional exceedance of 23 applicable water quality objectives/criteria by frequency, magnitude, and geographic extent that 24 would cause significant impacts on any beneficial uses of waters in the affected environment. 25 *Microcystis* and microcystins are not 303(d) listed within the affected environment and thus any 26 increases that could occur in some areas would not make any existing *Microcystis* impairment 27 measurably worse because no such impairments currently exist. However, because it is possible that 28 increases in the frequency, magnitude, and geographic extent of *Microcystis* blooms in the Delta will 29 occur due to the operations and maintenance of Alternative 2A and the hydrodynamic impacts of 30 restoration (CM2 and CM4), long-term water quality degradation may occur and, thus, significant 31 impacts on beneficial uses could occur. Further, microcystin is bioaccumulative in the Delta foodweb 32 (Lehman 2010). Thus, potential increases in *Microcystis* occurrences may lead to increased 33 microcystin presence in the Delta relative to Existing Conditions. This has potential to cause 34 microcystins to bioaccumulate to greater levels in aquatic organisms that would, in turn, pose health 35 risks to fish, wildlife or humans. Although there is considerable uncertainty regarding this impact, 36 the effects on Microcystis from implementing CM1 is determined to be significant.
- Implementation of Mitigation Measure WQ-32a and WQ-32b may reduce degradation of Delta water
   quality due to *Microcystis*. However, because the effectiveness of these mitigation measures to result
   in feasible measures for reducing water quality effects is uncertain, this impact is considered to
   remain significant and unavoidable.

# 41Mitigation Measure WQ-32a: Design Restoration Sites to Reduce Potential for Increased42Microcystis Blooms

43 Please see Mitigation Measure WQ-32a under Impact WQ-32 in the discussion of Alternative 1A.

### Mitigation Measure WQ-32b: Investigate and Implement Operational Measures to Manage Water Residence Time

3 Please see Mitigation Measure WQ-32b under Impact WQ-32 in the discussion of Alternative 1A.

### Impact WQ-33. Effects on *Microcystis* Bloom Formation Resulting from Other Conservation Measures (CM2-CM21)

6 The effects of CM2–CM21 on *Microcystis* under Alternative 2A would be the same as those discussed 7 for Alternative 1A. In summary, implementation of CM2 and CM4 could result in an increase in the 8 frequency, magnitude, and geographic extent of *Microcystis* blooms in the Delta, relative to Existing 9 Conditions and the No Action Alternative, as a result of increased residence times for Delta waters. 10 Because the hydrodynamic effects associated with implementing CM2 and CM4 were incorporated 11 into the modeling used to assess CM1, a detailed assessment of the effects of implementing CM2 and 12 CM4 on *Microcystis* blooms in the Delta via their effects on Delta water residence time is provided 13 under CM1 (above). The effects of CM2 and CM4 on *Microcystis* may be reduced by implementation 14 of Mitigation Measure WO-32a. The effectiveness of the mitigation measure to result in feasible 15 measures for reducing water quality effects is uncertain. Conservation Measures 3 (CM3) and CM5-16 CM21 would not result in an increase in the frequency, magnitude, and geographic extent of 17 Microcystis blooms in the Delta.

- 18 NEPA Effects: Effects of CM2-CM21 on *Microcystis* under Alternative 2A would be the same as those
   19 discussed for Alternative 1A and are considered to be adverse.
- 20 **CEQA** Conclusion: Based on the above, this alternative would not be expected to cause additional 21 exceedance of applicable water quality objectives/criteria by frequency, magnitude, and geographic 22 extent that would cause significant impacts on any beneficial uses of waters in the affected 23 environment. Microcystis and microcystins are not 303(d) listed within the affected environment 24 and thus any increases that could occur in some areas would not make any existing Microcystis 25 impairment measurably worse because no such impairments currently exist. Because restoration 26 actions implemented under CM2 and CM4 will increase residence time throughout the Delta and 27 create local areas of warmer water during the bloom season, it is possible that increases in the 28 frequency, magnitude, and geographic extent of *Microcystis* blooms, and thus long-term water 29 quality degradation and significant impacts on beneficial uses, could occur. Further, microcystin is 30 bioaccumulative in the Delta foodweb (Lehman 2010). Thus, potential increases in Microcystis 31 occurrences may lead to increased microcystin presence in the Delta relative to Existing Conditions. 32 This has potential to cause microcystins to bioaccumulate to greater levels in aquatic organisms that 33 would, in turn, pose health risks to fish, wildlife or humans. Although there is considerable 34 uncertainty regarding this impact, the effects on *Microcystis* from implementing CM2-CM21 are 35 determined to be significant.
- Implementation of Mitigation Measure WQ-32a may reduce degradation of Delta water quality due
   to *Microcystis*. However, because the effectiveness of this mitigation measure to result in feasible
   measures for reducing water quality effects is uncertain, this impact is considered to remain
   significant and unavoidable.

### 40Mitigation Measure WQ-32a: Design Restoration Sites to Reduce Potential for Increased41Microcystis Blooms

42 Please see Mitigation Measure WQ-32a under Impact WQ-32 in the discussion of Alternative 1A.

Impact WQ-34: Effects on San Francisco Bay Water Quality Resulting from Facilities
 Operations and Maintenance (CM1) and Implementation of CM2-CM21

The effects analysis presented in the preceding impacts (Impact WQ-1 through WQ-33) concluded
 that Alternative 2A would have a less than significant impact/no adverse effect on the following
 constituents in the Delta:

- 6 Boron
- 7 Dissolved Oxygen
- 8 Pathogens
- 9 Pesticides
- 10 Trace Metals
- Turbidity and TSS

12 Elevated concentrations of boron are of concern in drinking and agricultural water supplies. 13 However, waters in the San Francisco Bay are not designated to support MUN and AGR beneficial 14 uses. Changes in Delta DO, pathogens, pesticides, and turbidity and TSS are not anticipated to be of a 15 frequency, magnitude and geographic extent that would adversely affect any beneficial uses or 16 substantially degrade the quality of the Delta. Thus, changes in boron, DO, pathogens, pesticides, and 17 turbidity and TSS in Delta outflow are not anticipated to be of a frequency, magnitude and 18 geographic extent that would adversely affect any beneficial uses or substantially degrade the 19 quality of the of San Francisco Bay.

- The effects of Alternative 2A on bromide, chloride, and DOC, in the Delta were determined to be significant/adverse. Increases in bromide, chloride, and DOC concentrations are of concern in drinking water supplies; however, as described previously, the San Francisco Bay does not have a designated MUN use. Thus, changes in bromide, chloride, and DOC in Delta outflow would not adversely affect any beneficial uses of San Francisco Bay.
- Elevated EC, as assessed for this alternative, is of concern for its effects on the AGR beneficial use
  and fish and wildlife beneficial uses. As discussed above, San Francisco Bay does not have an AGR
  beneficial use designation. Further, as discussed for the No Action Alternative, changes in Delta
  salinity would not contribute to measurable changes in Bay salinity, as the change in Delta outflow,
  which would be the primary driver of salinity changes, would be two to three orders of magnitude
  lower than (and thus minimal compared to) the Bay's tidal flow.
- Also, as discussed for the No Action Alternative, adverse changes in *Microcystis* levels that could
   occur in the Delta would not cause adverse *Microcystis* blooms in San Francisco Bay, because
   *Microcystis* are intolerant of the Bay's high salinity and, thus have not been detected downstream of
   Suisun Bay.
- While effects of Alternative 2A on the nutrients ammonia, nitrate, and phosphorus were determined to be less than significant/not adverse, these constituents are addressed further below because the
- 37 response of the seaward bays to changed nutrient concentrations/loading may differ from the
- 38 response of the Delta. Selenium and mercury are discussed further, because they are
- 39 bioaccumulative constituents where changes in load due to both changes in Delta concentrations
- 40 and exports are of concern.

#### 1 Nutrients: Ammonia, Nitrate, and Phosphorus

2 Total nitrogen loads in Delta outflow to Suisun and San Pablo Bays under Alternative 2A would be 3 dominated almost entirely by nitrate, because planned upgrades to the SRWTP will result in >95% 4 removal of ammonia in its effluent. Total nitrogen loads to Suisun and San Pablo Bays would 5 decrease by 26%, relative to Existing Conditions, and increase by 9%, relative to the No Action 6 Alternative (Appendix 80, San Francisco Bay Analysis, Table 0-1). The change in nitrogen loading to 7 Suisun and San Pablo Bays under Alternative 2A would not adversely impact primary productivity 8 in these embayments because light limitation and grazing currently limit algal production in these 9 embayments. To the extent that algal growth increases in relation to a change in ammonia 10 concentration, this would have net positive benefits, because current algal levels in these 11 embayments are low. Nutrient levels and ratios are not considered a direct driver of Microcystis and 12 cyanobacteria levels in the North Bay.

13 The phosphorus load exported from the Delta to Suisun and San Pablo Bays for Alternative 2A is 14 estimated to increase slightly (by 1%) relative to Existing Conditions and decrease by 4% relative to 15 the No Action Alternative (Appendix 80, Table 0-1). The only postulated effect of changes in 16 phosphorus loads to Suisun and San Pablo Bays is related to the influence of nutrient stoichiometry 17 on primary productivity. However, there is uncertainty regarding the impact of nutrient ratios on 18 phytoplankton community composition and abundance. Any effect on phytoplankton community 19 composition would likely be small compared to the effects of grazing from introduced clams and 20 zooplankton in the estuary (Senn and Novick 2014; Kimmerer and Thompson 2014). Therefore, the 21 projected change in total nitrogen and phosphorus loading that would occur in Delta outflow to San 22 Francisco Bay is not expected to result in degradation of water quality with regard to nutrients that 23 would result in adverse effects to beneficial uses.

#### 24 *Mercury*

25 The estimated long-term average mercury and methylmercury loads in Delta exports are shown in 26 Appendix 80, Table 0-2. Loads of mercury and methylmercury from the Delta to San Francisco Bay 27 are estimated to change relatively little due to changes in source water fractions and net Delta 28 outflow that would occur under Alternative 2A. Mercury load to the Bay, is estimated to be the same 29 relative to Existing Conditions, and to decrease by 2 kg/year (1%) relative to the No Action 30 Alternative. Methylmercury load is estimated to increase by 0.07 kg/year (2%), relative to Existing 31 Conditions, and decrease by 0.02 kg/year (1%) relative to the No Action Alternative. The estimated 32 total mercury load to the Bay is 261 kg/year, which would be less than the San Francisco Bay 33 mercury TMDL WLA for the Delta of 330 kg/year. The estimated changes in mercury and 34 methylmercury loads would be within the overall uncertainty associated with the estimates of long-35 term average net Delta outflow and the long-term average mercury and methylmercury 36 concentrations in Delta source waters. The estimated changes in mercury load under the alternative 37 would also be substantially less than the considerable differences among estimates in the current 38 mercury load to San Francisco Bay (San Francisco Bay Regional Water Quality Control Board 2006; 39 David et al. 2009).

40 Given that the estimated incremental increases of mercury and methylmercury loading to San

41 Francisco Bay would fall within the uncertainty of current mercury and methylmercury load

42 estimates, the estimated changes in mercury and methylmercury loads in Delta exports to San

43 Francisco Bay due to Alternative 2A are not expected to result in adverse effects to beneficial uses or

- 1 substantially degrade the water quality with regard to mercury, or make the existing CWA Section
- 2 303(d) impairment measurably worse.

#### 3 Selenium

4 Changes in source water fraction and net Delta outflow under Alternative 2A are projected to cause 5 the total selenium load to the North Bay to increase by 8%, relative to Existing Conditions, and 5%, 6 relative to the No Action Alternative (Appendix 80, Table 0-3). Changes in long-term average 7 selenium concentrations of the North Bay are assumed to be proportional to changes in North Bay 8 selenium loads. Under Alternative 2A, the long-term average total selenium concentration of the 9 North Bay is estimated to be  $0.14 \,\mu$ g/L and the dissolved selenium concentration is estimated to be 10  $0.12 \,\mu$ g/L, which would be a  $0.01 \,\mu$ g/L increase relative to Existing Conditions and the No Action Alternative (Appendix 80, Table 0-3). The dissolved selenium concentration would be below the 11 12 target of  $0.202 \,\mu$ g/L developed by Presser and Luoma (2013) to coincide with a white sturgeon whole-body fish tissue selenium concentration not greater than 8 mg/kg in the North Bay. The 13 14 incremental increase in dissolved selenium concentrations in the North Bay, relative to Existing 15 Conditions, would be negligible (0.01  $\mu$ g/L) under this alternative. Thus, the estimated changes in 16 selenium loads in Delta exports to San Francisco Bay due to Alternative 2A are not expected to result 17 in adverse effects to beneficial uses or substantially degrade the water quality with regard to 18 selenium, or make the existing CWA Section 303(d) impairment measurably worse.

19 **NEPA Effects:** Based on the discussion above, Alternative 2A, relative to the No Action Alternative, 20 would not cause further degradation to water quality with respect to boron, bromide, chloride, DO, 21 DOC, EC, mercury, pathogens, pesticides, selenium, nutrients (ammonia, nitrate, phosphorus), trace 22 metals, or turbidity and TSS in the San Francisco Bay. Further, changes in these constituent 23 concentrations in Delta outflow would not be expected to cause changes in Bay concentrations of 24 frequency, magnitude, and geographic extent that would adversely affect any beneficial uses. In 25 summary, based on the discussion above, effects on the San Francisco Bay from implementation of 26 CM1–CM21 are considered to be not adverse.

27 **CEQA** Conclusion: Based on the above, Alternative 2A would not be expected to cause long-term 28 degradation of water quality in San Francisco Bay resulting in sufficient use of available assimilative 29 capacity such that occasionally exceeding water quality objectives/criteria would be likely and 30 would result in substantially increased risk for adverse effects to one or more beneficial uses. 31 Further, based on the above, this alternative would not be expected to cause additional exceedance 32 of applicable water quality objectives/criteria in the San Francisco Bay by frequency, magnitude, 33 and geographic extent that would cause significant impacts on any beneficial uses of waters in the 34 affected environment. Any changes in boron, bromide, chloride, and DOC in the San Francisco Bay 35 would not adversely affect beneficial uses, because the uses most affected by changes in these 36 parameters, MUN and AGR, are not beneficial uses of the Bay. Further, no substantial changes in DO, 37 pathogens, pesticides, trace metals or turbidity or TSS are anticipated in the Delta, relative to 38 Existing Conditions; therefore, no substantial changes these constituents levels in the Bay are 39 anticipated. Changes in Delta salinity would not contribute to measurable changes in Bay salinity, as 40 the change in Delta outflow would two to three orders of magnitude lower than (and thus minimal 41 compared to) the Bay's tidal flow. Adverse changes in *Microcystis* levels that could occur in the Delta would not cause adverse Microcystis blooms in the Bay, because Microcystis are intolerant of the 42 43 Bay's high salinity and, thus not have not been detected downstream of Suisun Bay. The 26% 44 decrease in total nitrogen load and 1% increase in phosphorus load, relative to Existing Conditions, 45 are expected to have minimal effect on water quality degradation, primary productivity, or

1 phytoplankton community composition. The estimated no change in mercury load (0 kg/year; 0%) 2 and increase in methylmercury load (0.07 kg/year; 2%), relative to Existing Conditions, is within the 3 level of uncertainty in the mass load estimate and not expected to contribute to water quality 4 degradation, make the CWA section 303(d) mercury impairment measurably worse or cause 5 mercury/methylmercury to bioaccumulate to greater levels in aquatic organisms that would, in 6 turn, pose substantial health risks to fish, wildlife, or humans. The estimated increase in selenium 7 load would be 8%, but estimated total and dissolved selenium concentrations under this alternative 8 would be nearly the same as Existing Conditions, and less than the target associated with white 9 sturgeon whole-body fish tissue levels for the North Bay. Thus, the small increase in selenium load is 10 not expected to contribute to water quality degradation, or make the CWA section 303(d) selenium 11 impairment measurably worse or cause selenium to bioaccumulate to greater levels in aquatic 12 organisms that would, in turn, pose substantial health risks to fish, wildlife, or humans. This impact 13 is considered to be less than significant.

# 148.3.3.6Alternative 2B—Dual Conveyance with East Alignment and Five15Intakes (15,000 cfs; Operational Scenario B)

16 Alternative 2B would include the same physical/structural water conveyance components and 17 eastern alignment as Alternative 1B, but, like Alternative 2A, could entail two different intake and 18 intake pumping plant locations downstream of Steamboat and Sutter Slough (i.e., Intakes 6 and 7). 19 Alternative 2B would also include an operable barrier at the head of Old River. Intakes would be 20 located on the west bank of the Sacramento River and diverted water would be carried by canal to a 21 new 600-acre forebay at Byron Tract. An intermediate pumping plant would be constructed, but 22 there would be no intermediate forebay. Water supply and conveyance operations would follow the 23 guidelines described as Scenario B, which includes Fall X2. CM2–CM21 would be implemented under 24 this alternative, and these conservation measures would be the same as those under Alternative 1A. 25 See Chapter 3, Description of Alternatives, Section 3.5.6, for additional details on Alternative 2B.

### 26 Water Quality Effects Resulting from Facilities Operations and Maintenance (CM1)

27 Alternative 2B has the same diversion and conveyance operations and conservation measures as 28 Alternative 2A. The primary difference between the two alternatives is that conveyance under 29 Alternative 2B would be in a lined or unlined canal, instead of pipeline. Because there would be no 30 difference in conveyance capacity or operations, there would be no differences between these two 31 alternatives in upstream of the Delta river flows or reservoir operations, Delta inflow, source 32 fractions to various Delta locations, and hydrodynamics in the Delta. Conveyance of water in an open 33 channel instead of a pipeline may result in differing physical properties (e.g., DO, pH, temperature) 34 of the water upon reaching the south Delta export pumps than if the water was conveyed in a 35 pipeline. However, the physical properties of water arriving at the south Delta export pumps would 36 continue to change and would equilibrate to similar levels as Alternative 2A as it is conveyed 37 throughout the SWP/CVP Export Service Areas. Because no substantial differences in water quality 38 effects are anticipated anywhere in the affected environment under Alternative 2B compared to 39 those described in detail for Alternative 2A, the water quality effects described for Alternative 2A 40 also appropriately characterize effects under Alternative 2B.

### 41 Water Quality Effects Resulting from Implementation of CM2–CM21

Alternative 2B has the same conservation measures as Alternative 2A Because no substantial
differences in water quality effects are anticipated anywhere in the affected environment under

Alternative 2B compared to those described in detail for Alternative 2A, the water quality effects
 described for Alternative 2A also appropriately characterize effects under Alternative 2B.

# Impact WQ-31: Water Quality Effects Resulting from Construction-Related Activities (CM1-CM21)

5 The primary difference between Alternative 2B and Alternative 1A is that under Alternative 2B, a 6 canal would be constructed for CM1 along the eastern side of the Delta to convey the Sacramento 7 River water south, rather than the tunnel/pipeline features. As such, construction techniques and 8 locations of major features of the conveyance system within the Delta would be different (see 9 Chapter 3, *Description of Alternatives*, Section 3.5.6). The remainder of the facilities constructed 10 under Alternative 2B, including CM2–CM21, would be very similar to, or the same as, those to be 11 constructed for Alternative 1A.

12 **NEPA Effects:** The types of potential construction-related water quality effects associated with 13 implementation of CM1 under Alternative 2B would be very similar to the effects discussed for 14 Alternative 1A, and the effects anticipated with implementation of CM2–CM21 would be essentially 15 identical. However, given the substantial differences in the conveyance features under CM1 with 16 construction of a canal, there could be differences in the location, magnitude, duration, and 17 frequency of construction activities and related water quality effects. In particular, relative to the No 18 Action Alternative conditions, construction of the major canal features for CM1 under Alternative 2B 19 would involve extensive general construction activities, material handling/storage/placement 20 activities, surface soil grading/excavation/disposal and associated exposure of disturbed sites to 21 erosion and runoff, and construction site dewatering operations. Nevertheless, the construction of 22 CM1, and any individual components necessitated by CM2, and CM4-CM10, with the 23 implementation of the BMPs specified in Appendix 3B, Environmental Commitments, AMMs, and CMs, 24 and other agency permitted construction requirements would result in the potential water quality 25 effects being largely avoided and minimized. The specific environmental commitments that would 26 be implemented under Alternative 2B would be similar to those described for Alternative 1A with 27 the exception that Category "B" BMPs for tunnel muck dewatering basin construction and 28 operations, if necessary at all, would be much reduced. Consequently, relative to the No Action 29 Alternative, Alternative 2B would not be expected to cause exceedance of applicable water quality 30 objectives/criteria or substantial water quality degradation with respect to constituents of concern, 31 and thus would not adversely affect any beneficial uses upstream of the Delta, in the Delta, or in the SWP and CVP service area. 32

In summary, with implementation of environmental commitments in Appendix 3B, the potential
 construction-related water quality effects are considered to be not adverse.

35 **CEQA Conclusion:** Construction-related contaminant discharges would be temporary and 36 intermittent in nature and would involve negligible, if any, discharges of bioaccumulative or 303(d) 37 listed constituents to water bodies of the affected environment. As such, construction activities 38 would not contribute measurably to bioaccumulation of contaminants in organisms or humans or 39 cause 303(d) impairments to be discernibly worse. Because environmental commitments would be 40 implemented under Alternative 2B for construction-related activities along with agency-issued 41 permits that also contain construction related mitigation requirements to protect water quality, the 42 construction-related effects, relative to Existing Conditions, would not be expected to cause or 43 contribute to substantial alteration of existing drainage patterns which would result in substantial 44 erosion or siltation on- or off-site, substantial increased frequency of exceedances of water quality

objectives/criteria, or substantially degrade water quality with respect to the constituents of
 concern on a long-term average basis, and thus would not adversely affect any beneficial uses in
 water bodies upstream of the Delta, within the Delta, or in the SWP and CVP service area. Based on
 these findings, this impact is determined to be less than significant. No mitigation is required.

# 58.3.3.7Alternative 2C—Dual Conveyance with West Alignment and6Intakes W1–W5 (15,000 cfs; Operational Scenario B)

7 Alternative 2C would include the same physical/structural water conveyance components and 8 western alignment as Alternative 1C, but would also include an operable barrier at the head of Old 9 River. Intake 1 through 5 would be located on the west bank of the Sacramento River and diverted 10 water would be carried by canals and tunnels to a new 600-acre forebay at Byron Tract. An 11 intermediate pumping plant would be constructed, but there would be no intermediate forebay. 12 Water supply and conveyance operations would follow the guidelines described as Scenario B, 13 which includes Fall X2. CM2-CM21 would be implemented under this alternative, and these 14 conservation measures would be the same as those under Alternative 1A. See Chapter 3, Description 15 of Alternatives, Section 3.5.7, for additional details on Alternative 2C.

### 16 Water Quality Effects Resulting from Facilities Operations and Maintenance (CM1)

17 Alternative 2C has the same diversion and conveyance operations and conservation measures as 18 Alternative 2A. The primary differences between the two alternatives is that conveyance under 19 Alternative 2C would be in a lined or unlined canal, instead of pipeline, and the alignment of the 20 canal would be along the western side of the Delta, rather than the eastern side. Because there 21 would be no difference in conveyance capacity or operations, there would be no differences between 22 these two alternatives in upstream of the Delta river flows or reservoir operations, Delta inflow, 23 source fractions to various Delta locations, and hydrodynamics in the Delta. Conveyance of water in 24 an open channel instead of a pipeline may result in differing physical properties (e.g., DO, pH, 25 temperature) of the water upon reaching the south Delta export pumps than if the water was 26 conveyed in a pipeline. However, the physical properties of water arriving at the south Delta export 27 pumps would continue to change and would equilibrate to similar levels as Alternative 2A as it is 28 conveyed throughout the SWP/CVP Export Service Areas. Because no substantial differences in 29 water quality effects are anticipated anywhere in the affected environment under Alternative 2C 30 compared to those described in detail for Alternative 2A, the water quality effects described for 31 Alternative 2A also appropriately characterize effects under Alternative 2C.

### 32 Water Quality Effects Resulting from Implementation of CM2–CM21

Alternative 2C has the same conservation measures as Alternative 2A. Because no substantial

differences in water quality effects are anticipated anywhere in the affected environment under
 Alternative 2C compared to those described in detail for Alternative 2A, the water quality effects
 described for Alternative 2A also appropriately characterize effects under Alternative 2C.

### Impact WQ-31: Water Quality Effects Resulting from Construction-Related Activities (CM1-CM21)

- 39 The primary difference between Alternative 2C and Alternative 1A is that under Alternative 2C, a
- 40 canal would be constructed for CM1 along the western side of the Delta to convey the Sacramento
- 41 River water south, in addition to the tunnel/pipeline features. As such, construction techniques and

- 1 locations of major features of the conveyance system within the Delta would be different (see
- Chapter 3, *Description of Alternatives*, Section 3.5.7). The remainder of the facilities constructed
   under Alternative 2C, including CM2–CM21, would be very similar to, or the same as, those to be
   constructed for Alternative 1A.

5 **NEPA Effects:** The types of potential construction-related water quality effects associated with 6 implementation of CM1 under Alternative 2C would be very similar to the effects discussed for 7 Alternative 1A, and the effects anticipated with implementation of CM2–CM21 would be essentially 8 identical. Given the substantial differences in the conveyance features under CM1 with construction 9 of a canal in addition to the tunnel/pipeline features, there could be differences in the location, 10 magnitude, duration, and frequency of construction activities and related water quality effects. In particular, relative to the No Action Alternative conditions, construction of the major canal features 11 12 for CM1 under Alternative 2C would involve extensive general construction activities, material 13 handling/storage/placement activities, surface soil grading/excavation/disposal and associated 14 exposure of disturbed sites to erosion and runoff, and construction site dewatering operations. 15 Nevertheless, the construction of CM1, and any individual components necessitated by CM2, and 16 CM4–CM10, with the implementation of the BMPs specified in Appendix 3B, Environmental 17 *Commitments, AMMs, and CMs,* and other agency permitted construction requirements would result 18 in the potential water quality effects being largely avoided and minimized. The specific 19 environmental commitments that would be implemented under Alternative 2C would be similar to 20 those described for Alternative 1A. However, this alternative would involve environmental 21 commitments associated with both tunnel/pipeline and canal construction activities. Consequently, 22 relative to the No Action Alternative, Alternative 2C would not be expected to cause exceedance of 23 applicable water quality objectives/criteria or substantial water quality degradation with respect to 24 constituents of concern, and thus would not adversely affect any beneficial uses upstream of the 25 Delta, in the Delta, or in the SWP and CVP service area.

- In summary, with implementation of environmental commitments in Appendix 3B, the potential
   construction-related water quality effects are considered to be not adverse.
- 28 **CEQA Conclusion:** Construction-related contaminant discharges would be temporary and 29 intermittent in nature and would involve negligible, if any, discharges of bioaccumulative or 303(d) 30 listed constituents to water bodies of the affected environment. As such, construction activities 31 would not contribute measurably to bioaccumulation of contaminants in organisms or humans or 32 cause 303(d) impairments to be discernibly worse. Because environmental commitments would be 33 implemented under Alternative 2C for construction-related activities along with agency-issued 34 permits that also contain construction related mitigation requirements to protect water quality, the 35 construction-related effects, relative to Existing Conditions, would not be expected to cause or 36 contribute to substantial alteration of existing drainage patterns which would result in substantial 37 erosion or siltation on- or off-site, substantial increased frequency of exceedances of water quality 38 objectives/criteria, or substantially degrade water quality with respect to the constituents of 39 concern on a long-term average basis, and thus would not adversely affect any beneficial uses in 40 water bodies upstream of the Delta, within the Delta, or in the SWP and CVP service area. Based on these findings, this impact is determined to be less than significant. No mitigation is required. 41

# 18.3.3.8Alternative 3—Dual Conveyance with Pipeline/Tunnel and2Intakes 1 and 2 (6,000 cfs; Operational Scenario A)

3 Alternative 3 would comprise physical/structural components similar to those under Alternative 1A 4 with the principal exception that Alternative 3 would convey up to 6,000 cfs of water from the north 5 Delta to the south Delta. Diverted water would be conveyed through pipelines/tunnels from two 6 screened intakes (i.e., Intakes 1 and 2) located on the east bank of the Sacramento River between 7 Clarksburg and Walnut Grove. Alternative 3 would include a 750-acre intermediate forebay and 8 pumping plant. A new 600-acre Byron Tract Forebay, adjacent to and south of Clifton Court Forebay, 9 would be constructed which would provide water to the south Delta pumping plants. Water supply 10 and conveyance operations would follow the guidelines described as Scenario A, which does not 11 include Fall X2. CM2–CM21 would be implemented under this alternative, and would be the same as 12 those under Alternative 1A. See Chapter 3, Description of Alternatives, Section 3.5.8, for additional 13 details on Alternative 3.

### 14 Effects of the Alternative on Delta Hydrodynamics

Under the No Action Alternative and Alternatives 1A–9, the following two primary factors can
substantially affect water quality within the Delta:

- 17 Within the south, west, and interior Delta, a decrease in the percentage of Sacramento River-• 18 sourced water and a concurrent increase in San Joaquin River-sourced water can increase the 19 concentrations of numerous constituents (e.g., boron, bromide, chloride, electrical conductivity, 20 nitrate, organic carbon, some pesticides, selenium). This source water replacement is caused by 21 decreased exports of San Joaquin River water (due to increased Sacramento River water 22 exports), or effects of climate change on timing of flows in the rivers. Changes in channel flows 23 also can affect water residence time and many related physical, chemical, and biological 24 variables.
- Particularly in the west Delta, sea water intrusion as a result of sea level rise or decreased Delta outflow can increase the concentration of salts (bromide, chloride) and levels of electrical conductivity. Conversely, increased Delta outflow (e.g., as a result of Fall X2 operations in wet and above normal water years) will decrease levels of these constituents, particularly in the west Delta.
- Since the only difference between Alternative 3 and Alternative 1A is that the north Delta diversion
   capacity under Alternative 3 is 6,000 cfs instead of 15,000 cfs under Alternative 1A, effects on Delta
   hydrodynamics under Alternative 3 are very similar to Alternative 1A, but are generally of a lesser
   extent.
- 34 Under Alternative 3, over the long term, average annual delta exports are anticipated to increase by 35 227 TAF relative to Existing Conditions, and decrease by 930 TAF relative to the No Action 36 Alternative. Since, over the long-term, approximately 35% of the exported water will be from the 37 new north Delta intakes, average monthly diversions at the south Delta intakes would be decreased 38 because of the shift in diversions to the north Delta intakes (see Chapter 5, *Water Supply*, for more 39 information). The result of this is increased San Joaquin River water influence throughout the south, 40 west, and interior Delta, and a corresponding decrease in Sacramento River water influence. This 41 can be seen, for example, in Appendix 8D, ALT 3–Old River at Rock Slough for ALL years (1976– 42 1991), which shows increased SJR percentage and decreased SAC percentage under the alternative, 43 relative to Existing Conditions and the No Action Alternative.

- 1 Under Alternative 3, long-term average annual Delta outflow is anticipated to decrease 227 TAF
- 2 relative to Existing Conditions, due to both changes in operations (including north Delta intake
- 3 capacity of 6,000 cfs and numerous other components of Operational Scenario A) and climate
- 4 change/sea level rise (see Chapter 5, *Water Supply*, for more information). The result of this is
- 5 increased sea water intrusion in the west Delta. The increase of sea water intrusion in the west Delta
- 6 under Alternative 1A is greater relative to the No Action alternative because the No Action
  7 alternative includes operations to meet Fall X2, whereas Existing Conditions and Alternative 3 do
- 8 not. Long-term average annual Delta outflow is anticipated to decrease under Alternative 3 by 977
- 9 TAF relative to the No Action Alternative, due only to changes in operations. The increases in sea
- 10 water intrusion (represented by an increase in BAY percentage) can be seen, for example, in
- 11 Appendix 8D, ALT 3–Sacramento River at Mallard Island for ALL years (1976–1991).

### Impact WQ-1: Effects on Ammonia Concentrations Resulting from Facilities Operations and Maintenance (CM1)

#### 14 Upstream of the Delta

For the same reasons stated for the No Action Alternative, Alternative 3 would have negligible, if
any, effect on ammonia concentrations in the rivers and reservoirs upstream of the Delta relative to
Existing Conditions and the No Action Alternative. Any negligible increases in ammonia-N
concentrations that could occur in the water bodies of the affected environment located upstream of
the Delta would not be of frequency, magnitude and geographic extent that would adversely affect
any beneficial uses or substantially degrade the quality of these water bodies, with regard to
ammonia.

#### 22 Delta

Assessment of effects of ammonia under Alternative 3 is the same as discussed under Alternative
 1A, except that because flows in the Sacramento River at Freeport are different between the two
 alternatives, estimated monthly average and long term annual average predicted ammonia-N
 concentrations in the Sacramento River downstream of Freeport are different.

- 27 As Table 8-66 shows, estimated ammonia-N concentrations in the Sacramento River downstream of 28 Freeport (upon full mixing of the SRWTP discharge with river water) under Alternative 3 and the No 29 Action Alternative are expected to be similar. Minor increases in ammonia-N concentrations would 30 occur during February, August, September, and November, and remaining months would be 31 unchanged or have a minor decrease. A minor increase in the annual average concentration would 32 occur under Alternative 3, compared to the No Action Alternative. Moreover, the estimated 33 concentrations downstream of Freeport under Alternative 3 would be similar to existing source 34 water concentrations for the San Francisco Bay and San Joaquin River. Consequently, changes in source water fraction anticipated under Alternative 3, relative to the No Action Alternative, are not 35
- 36 expected to substantially increase ammonia concentrations at any Delta locations.
- 37 Any negligible increases in ammonia-N concentrations that could occur at certain locations in the
- 38 Delta would not be of frequency, magnitude and geographic extent that would adversely affect any
- 39 beneficial uses or substantially degrade the water quality at these locations, with regards to
- 40 ammonia.

1 Table 8-66. Estimated Ammonia-N (mg/L as N) Concentrations in the Sacramento River Downstream

2 of the Sacramento Regional Wastewater Treatment Plant for the No Action Alternative and

3 Alternative 3

	Oct	Nov	Dec	Jan	Feb	Mar	Apr	May	Jun	Jul	Aug	Sep	Annual Average
No Action Alternative	0.074	0.084	0.069	0.060	0.057	0.060	0.058	0.064	0.067	0.060	0.067	0.064	0.065
Alternative 3	0.068	0.089	0.068	0.060	0.058	0.060	0.058	0.062	0.064	0.064	0.073	0.076	0.067

4

#### 5 SWP/CVP Export Service Areas

6 The assessment of effects on ammonia in the SWP/CVP Export Service Area is based on assessment 7 of ammonia-N concentrations at Banks and Jones pumping plants. Similar to the discussion for 8 Alternative 1A, under Alternative 3 for areas of the Delta that are influenced by Sacramento River 9 water, including Banks and Jones pumping plants, ammonia-N concentrations are expected to 10 decrease, relative to Existing Conditions (in association with less diversion of water influenced by 11 the SRWTP). This decrease in ammonia-N concentrations for water exported via the south Delta 12 pumps is not expected to result in adverse effects on beneficial uses or substantially degrade water 13 quality of exported water, with regards to ammonia.

- Furthermore, as discussed above for the Plan Area, for all areas of the Delta, including Banks and
  Jones pumping plants, ammonia-N concentrations are not expected to be substantially different
  under Alternative 3, relative to No Action Alternative. Any negligible increases in ammonia-N
  concentrations that could occur at Banks and Jones pumping plants would not be of frequency,
  magnitude and geographic extent that would adversely affect any beneficial uses or substantially
  degrade the water quality at these locations, with regards to ammonia.
- *NEPA Effects:* In summary, based on the discussion above, effects on ammonia from implementation
   of CM1 are considered to be not adverse.
- *CEQA Conclusion*: Key findings discussed in the effects assessment provided above are summarized
   here, and are then compared to the CEQA thresholds of significance (defined in Section 8.3.2) for the
   purpose of making the CEQA impact determination for this constituent. For additional details on the
   effects assessment findings that support this CEQA impact determination, see the effects assessment
   discussion that immediately precedes this conclusion.
- Ammonia-N concentrations are generally low in the reservoirs and rivers of the watersheds, owing
   to the lack of substantial point and nonpoint sources of ammonia-N upstream of the SRWTP in the
   Sacramento River watershed, in the watersheds of the eastern tributaries (Cosumnes, Mokelumne,
- 30 and Calaveras Rivers), or upstream of the Delta in the San Joaquin River watershed. Consequently,
- 31 any modified reservoir operations and subsequent changes in river flows under Alternative 3,
- 32 relative to Existing Conditions, are expected to have negligible, if any, effects on reservoir and river
- 33 ammonia-N concentrations upstream of Freeport in the Sacramento River watershed and upstream
- 34 of the Delta in the San Joaquin River watershed.
- 35 Ammonia-N concentrations in the Sacramento River downstream of the SRWTP would be
- 36 substantially lower under Alternative 3, relative to Existing Conditions, due to upgrades to the
- 37 SRWTP that are assumed to be in place, and thus, ammonia concentrations for all areas of the Delta

- 1 that are influenced by Sacramento River water are expected to decrease. At locations which are not
- 2 influenced notably by Sacramento River water, concentrations are expected to remain relatively
   3 unchanged, due to the similarity in SJR and BAY concentrations and the lack of expected changes in
- 4 either of these concentrations.

The assessment of effects on ammonia in the SWP/CVP Export Service Areas is based on assessment
 of ammonia-N concentrations at Banks and Jones pumping plants. As discussed above for the Plan

- 7 Area, for areas of the Delta that are influenced by Sacramento River water, including Banks and
- 8 Jones pumping plants, ammonia-N concentrations are expected to decrease under Alternative 3,
- 9 relative to Existing Conditions.
- 10 Based on the above, there would be no substantial, long-term increase in ammonia-N concentrations
- 11 in the rivers and reservoirs upstream of the Delta, in the Plan Area, or the waters exported to the
- 12 CVP and SWP service areas under Alternative 3 relative to Existing Conditions. As such, this
- 13 alternative is not expected to cause additional exceedance of applicable water quality
- 14 objectives/criteria by frequency, magnitude, and geographic extent that would cause adverse effects
- 15 on any beneficial uses of waters in the affected environment. Because ammonia concentrations are
- 16 not expected to increase substantially, no long-term water quality degradation is expected to occur 17 and, thus, no adverse effects on beneficial uses would occur. Ammonia is not 303(d) listed within the
- affected environment and thus any minor increases that could occur in some areas would not make
- any existing ammonia-related impairment measurably worse because no such impairments
  currently exist. Because ammonia-N is not bioaccumulative, minor increases that could occur in
  some areas would not bioaccumulate to greater levels in aquatic organisms that would, in turn, pose
  substantial health risks to fish, wildlife, or humans. This impact is considered to be less than
  significant. No mitigation is required.

### Impact WQ-2: Effects on Ammonia Concentrations Resulting from Implementation of CM2 CM21

- 26 *NEPA Effects*: Effects of CM2–CM21 on ammonia under Alternative 3 would be the same as those
   27 discussed for Alternative 1A and are considered to be not adverse.
- *CEQA Conclusion*: CM2-CM21 proposed under Alternative 3 would be similar to those proposed
   under Alternative 1A. As such, effects on ammonia resulting from the implementation of CM2-CM21
   would be similar to those previously discussed for Alternative 1A. This impact is considered to be
   less than significant. No mitigation is required.

# Impact WQ-3: Effects on Boron Concentrations Resulting from Facilities Operations and Maintenance (CM1)

### 34 Upstream of the Delta

35 Effects of CM1 on boron under Alternative 3 in areas upstream of the Delta would be very similar to 36 the effects discussed for Alternative 1A. There would be no expected change to the sources of boron 37 in the Sacramento and eastside tributary watersheds, and resultant changes in flows from altered 38 system-wide operations would have negligible, if any, effects on the concentration of boron in the 39 rivers and reservoirs of these watersheds. The modeled long-term annual average lower San Joaquin 40 River flow at Vernalis would decrease slightly compared to Existing Conditions (in association with 41 project operations, climate change, and increased water demands) and would be similar compared 42 to the No Action Alternative considering only changes due to Alternative 3 operations. The reduced

- 1 flow would result in possible increases in long-term average boron concentrations of up to about
- 2 3% relative to the Existing Conditions (Appendix 8F, Table Bo-32). The increased boron
- 3 concentrations would not increase the frequency of exceedances of any applicable objectives or
- 4 criteria and would not be expected to cause further degradation at measurable levels in the lower
- 5 San Joaquin River, and thus would not cause the existing impairment there to be discernibly worse.
- 6 Consequently, Alternative 3 would not be expected to cause exceedance of boron objectives/criteria
   7 or substantially degrade water quality with respect to boron, and thus would not adversely affect
- 8 any beneficial uses of the Sacramento River, the eastside tributaries, associated reservoirs upstream
- 9 of the Delta, or the San Joaquin River.

#### 10 **Delta**

- 11 Modeling scenarios included assumptions regarding how certain habitat restoration activities (CM2
- 12 and CM4) would affect Delta hydrodynamics, To the extent that restoration actions alter
- 13 hydrodynamics within the Delta region, which affects mixing of source waters, these effects are
- 14 included in this assessment of operations-related water quality changes (i.e., CM1). Other effects of
- 15 CM2-CM21 not attributable to hydrodynamics, for example, additional loading of a constituent to
- the Delta, are discussed within the impact header for CM2–CM21. See section 8.3.1.3 for more
   information.
- 18 Effects of CM1 on boron under Alternative 3 in the Delta would be similar to the effects discussed for 19 Alternative 1A. Relative to the Existing Conditions and No Action Alternative. Alternative 3 would 20 result in unchanged or reduced long-term average boron concentrations for the 16-year period 21 modeled at northern and eastern Delta locations, and would increase at interior and western Delta 22 locations (by as much as 8% at the SF Mokelumne River at Staten Island, 9% at Franks Tract, 6% at 23 Old River at Rock Slough, and 4% at the Sacramento River at Emmaton) (Appendix 8F, Table Bo-10). 24 This comparison to Existing Conditions reflects changes due to both Alternative 3 operations 25 (including north Delta intake capacity of 6,000 cfs and numerous other components of Operational 26 Scenario A) and climate change/sea level rise. This comparison to the No Action Alternative reflects 27 changes due only to operations.
- 28 Implementation of tidal habitat restoration under CM4 also may contribute to increased boron 29 concentrations at western Delta assessment locations (more discussion of this phenomenon is 30 included in Section 8.3.1.3), and thus would not be anticipated to substantially affect agricultural 31 diversions which occur primarily at interior Delta locations. The long-term annual average and 32 monthly average boron concentrations, for either the 16-year period or drought period modeled, 33 would never exceed the 2,000  $\mu$ g/L human health advisory objective (i.e., for children) or 500  $\mu$ g/L 34 agricultural objective at any of the eleven Delta assessment locations, which represents no change 35 from the Existing Conditions and No Action Alternative conditions (Appendix 8F, Table Bo-3A). 36 Reductions in long-term average assimilative capacity of up to 4% at interior Delta locations (i.e., 37 Franks Tract and Old River at Rock Slough) would be small with respect to the 500  $\mu$ g/L agricultural 38 objective (Appendix 8F, Table Bo-11). However, because the absolute boron concentrations would 39 still be well below the lowest 500  $\mu$ g/L objective for the protection of the agricultural beneficial use 40 under Alternative 3, the levels of boron degradation would not be of sufficient magnitude to 41 substantially increase the risk of exceeding objectives or cause adverse effects to municipal and 42 agricultural water supply beneficial uses, or any other beneficial uses, in the Delta (Appendix 8F, 43 Figure Bo-2).

#### 1 SWP/CVP Export Service Areas

- 2 Effects of CM1 on boron under Alternative 3 in the Delta would be very similar to the effects 3 discussed for Alternative 1A. Under Alternative 3, long-term average boron concentrations would 4 decrease by as much as 15% at the Banks Pumping Plant and by as much as 14% at Jones Pumping 5 Plant relative to Existing Conditions and No Action Alternative (Appendix 8F, Table Bo-10) as a 6 result of export of a greater proportion of low-boron Sacramento River water. Commensurate with 7 the decrease in exported boron concentrations, boron concentrations in the lower San Joaquin River 8 may be reduced and would likely alleviate or lessen any expected increase in boron concentrations 9 at Vernalis associated with flow reductions (see discussion of Upstream of the Delta), as well as 10 locations in the Delta receiving a large fraction of San Joaquin River water. Reduced export boron 11 concentrations also may contribute to reducing the existing 303(d) impairment in the lower San 12 Joaquin River and associated TMDL actions for reducing boron loading.
- Maintenance of SWP and CVP facilities under Alternative 3 would not be expected to create new
   sources of boron or contribute towards a substantial change in existing sources of boron in the
   affected environment. Maintenance activities would not be expected to cause any substantial
   increases in boron concentrations or degradation with respect to boron such that objectives would
   be exceeded more frequently, or any beneficial uses would be adversely affected anywhere in the
   affected environment.
- NEPA Effects: In summary, relative to the No Action Alternative conditions, Alternative 3 would
   result in relatively small increases in long-term average boron concentrations in the Delta and not
   appreciably change boron levels in the lower San Joaquin River. However, the predicted changes
   would not be expected to cause exceedances of applicable objectives or further measurable water
   quality degradation, and thus would not constitute an adverse effect on water quality.
- *CEQA Conclusion:* Key findings discussed in the effects assessment provided above are summarized
   here, and are then compared to the CEQA thresholds of significance (defined in Section 8.3.2) for the
   purpose of making the CEQA impact determination for this constituent. For additional details on the
   effects assessment findings that support this CEQA impact determination, see the effects assessment
   discussion that immediately precedes this conclusion.
- Boron is not a constituent of concern in the Sacramento River watershed upstream of the Delta, thus
  river flow rate and reservoir storage reductions that would occur under the Alternative 3, relative to
  Existing Conditions, would not be expected to result in a substantial adverse change in boron levels.
  Additionally, relative to Existing Conditions, Alternative 3 would not result in reductions in river
  flow rates (i.e., less dilution) or increased boron loading such that there would be any substantial
  increases in boron concentration upstream of the Delta in the San Joaquin River watershed.
- Small increased boron levels predicted for interior and western Delta locations (i.e., up to 9%
  increase) in response to a shift in the Delta source water percentages and tidal habitat restoration
  under this alternative would not be expected to cause exceedances of objectives, or substantial
  degradation of these water bodies. Alternative 3 maintenance also would not result in any
  substantial increases in boron concentrations in the affected environment. Boron concentrations
  would be reduced in water exported from the Delta to the CVP/SWP Export Service Areas, thus
  reflecting a potential improvement to boron loading in the lower San Joaquin River.
- Boron is not a bioaccumulative constituent, thus any increased concentrations under Alternative 3
  would not result in adverse boron bioaccumulation effects to aquatic life or humans. Relative to

- 1 Existing Conditions, Alternative 3 would not result in substantially increased boron concentrations
- 2 such that frequency of exceedances of municipal and agricultural water supply objectives would
- 3 increase. The levels of boron degradation that may occur under Alternative 3 would not be of
- 4 sufficient magnitude to cause substantially increased risk for adverse effects to municipal or
- 5 agricultural beneficial uses within the affected environment. Long-term average boron
- 6 concentrations would decrease in Delta water exports to the SWP and CVP service area, which may
- contribute to reducing the existing 303(d) impairment of agricultural beneficial uses in the lower
  San Joaquin River. Based on these findings, this impact is determined to be less than significant. No
- 8 San Joaquin River. Based on these findings, this impact is determined to be less than significant. No
   9 mitigation is required.

#### 10 Impact WQ-4: Effects on Boron Concentrations Resulting from Implementation of CM2–CM21

- *NEPA Effects*: Effects of CM2–CM21 on boron under Alternative 3 would be the same as those
   discussed for Alternative 1A and are determined to be not adverse.
- *CEQA Conclusion*: CM2–CM21 proposed under Alternative 3 would be similar to those proposed
   under Alternative 1A. As such, effects on boron resulting from the implementation of CM2–CM21
   would be similar to those previously discussed for Alternative 1A. This impact is considered to be
   less than significant. No mitigation is required.

### 17 Impact WQ-5: Effects on Bromide Concentrations Resulting from Facilities Operations and 18 Maintenance (CM1)

#### 19 Upstream of the Delta

20Under Alternative 3 there would be no expected change to the sources of bromide in the Sacramento21and eastside tributary watersheds. Bromide loading in these watersheds would remain unchanged22and resultant changes in flows from altered system-wide operations under Alternative 3 would have23negligible, if any, effects on the concentration of bromide in the rivers and reservoirs of these24watersheds. Consequently, Alternative 3 would not be expected to adversely affect the MUN25beneficial use, or any other beneficial uses, of the Sacramento River, the eastside tributaries, or their26associated reservoirs upstream of the Delta.

- 27 Under Alternative 3, modeling indicates that long-term annual average flows on the San Joaquin
- River would decrease by 6%, relative to Existing Conditions and would remain virtually the same
- 29 relative to the No Action Alternative (Appendix 5A, *BDCP/California WaterFix FEIR/FEIS Modeling*
- 30 *Technical Appendix*). These decreases in flow would result in possible increases in long-term average 31 bromide concentrations of about 3% relative to Existing Conditions and less than <1% relative to No
- 31 bromide concentrations of about 3% relative to Existing Conditions and less than <1% relative to No 32 Action Alternative (Appendix 8E, *Bromide*, Table 24). The small increases in lower San Joaquin River
- 32 bromide levels that could occur under Alternative 3, relative to existing and No Action Alternative
- 34 conditions would not be expected to adversely affect the MUN beneficial use, or any other beneficial
   35 uses, of the lower San Joaquin River.

#### 36 **Delta**

- 37 Modeling scenarios included assumptions regarding how certain habitat restoration activities (CM2
- 38 and CM4) would affect Delta hydrodynamics, To the extent that restoration actions alter
- 39 hydrodynamics within the Delta region, which affects mixing of source waters, these effects are
- 40 included in this assessment of operations-related water quality changes (i.e., CM1). Other effects of
- 41 CM2–CM21 not attributable to hydrodynamics, for example, additional loading of a constituent to

the Delta, are discussed within the impact header for CM2-CM21. See section 8.3.1.3 for more
 information.

3 Under Alternative 3, the geographic extent of effects pertaining to long-term average bromide 4 concentrations in the Delta would be similar to that previously described for Alternative 1A, 5 although the magnitude of predicted long-term change and relative frequency of concentration 6 threshold exceedances would be different. Using the mass-balance modeling approach for bromide 7 (see Section 8.3.1.3), relative to Existing Conditions, modeled long-term average bromide 8 concentrations would increase at Staten Island, Emmaton, and Barker Slough, while modeled long-9 term average bromide concentrations would generally decrease at other assessment locations 10 (Appendix 8E, Bromide, Table 8). Overall effects would be greatest at Barker Slough, where 11 predicted long-term average bromide concentrations would increase from 51  $\mu$ g/L to 69  $\mu$ g/L (34%) 12 relative increase) for the modeled 16-year hydrologic period and would increase from 54 µg/L to 99 13  $\mu$ g/L (85% relative increase) for the modeled drought period. At Barker Slough, the predicted 50 14 µg/L exceedance frequency would decrease slightly from 49% under Existing Conditions to 48% 15 under Alternative 3, but would increase from 55% to 77% during the drought period. At Barker 16 Slough, the predicted 100  $\mu$ g/L exceedance frequency would increase from 0% under Existing 17 Conditions to 22% under Alternative 3, and would increase from 0% to 47% during the drought 18 period. In contrast, increases in bromide at Staten Island would result in a 50 µg/L bromide 19 threshold exceedance increase from 47% under Existing Conditions to 71% under Alternative 3 20 (52% to 73% during the modeled drought period). However, unlike Barker Slough, modeling shows 21 that long-term average bromide concentration at Staten Island would exceed the 100 µg/L 22 assessment threshold concentration 1% under Existing Conditions and 3% under Alternative 3(0% to 2% during the modeled drought period). The long-term average bromide concentrations would 23 24 be 60 µg/L (62 µg/L for the modeled drought period) at Staten Island under Alternative 3. Changes 25 in exceedance frequency of the 50  $\mu$ g/L and 100  $\mu$ g/L concentration thresholds, as well as relative 26 change in long-term average concentration, at other assessment locations would be less substantial. 27 This comparison to Existing Conditions reflects changes in bromide due to both Alternative 3 28 operations (including north Delta intake capacity of 6,000 cfs and numerous other components of 29 Operational Scenario A) and climate change/sea level rise.

- 30 In comparison, Alternative 3 relative to the No Action Alternative would result in predicted 31 increases in long-term average bromide concentrations at all locations with the exception of the 32 Banks and Jones pumping plants (Appendix 8E, Bromide, Table 8). These increases would continue 33 to be greatest at Barker Slough, where long-term average concentrations are predicted to increase 34 by about 38% (about 85% in drought years) relative to the No Action Alternative. Increases in long-35 term average bromide concentrations would be less than 29% at the remaining assessment 36 locations. Due to the relatively small differences between modeled Existing Conditions and No 37 Action baselines, changes in the frequency with which concentration thresholds of 50  $\mu$ g/L and 100 38 µg/L are exceeded are of similar magnitude to the previously described existing condition 39 comparison. Unlike the comparison to Existing Conditions, this comparison to the No Action 40 Alternative reflects changes in bromide due only to Alternative 3 operations.
- At Barker Slough, modeled long-term average bromide concentrations for the two baseline
  conditions are very similar (Appendix 8E, *Bromide*, Table 8). Such similarity demonstrates that the
  modeled Alternative 3 change in bromide is almost entirely due to Alternative 3 operations, and not
  climate change/sea level rise. Therefore, operations are the primary driver of effects on bromide at
  Barker Slough, regardless whether Alternative 3 is compared to Existing Conditions, or compared to
  the No Action Alternative.

- 1 Results of the modeling approach which used relationships between EC and chloride and between 2 chloride and bromide (see Section 8.3.1.3) differed somewhat from what is presented above for the 3 mass-balance approach (see Appendix 8E, Table 9). For most locations, the frequency of exceedance 4 of the 50  $\mu$ g/L and 100  $\mu$ g/L were similar. The greatest difference between the methods was 5 predicted for Barker Slough. The increases in frequency of exceedance of the 100 µg/L threshold, 6 relative to Existing Conditions and the No Action Alternative, were not as great using this alternative 7 EC to chloride and chloride to bromide relationship modeling approach as compared to that 8 presented above from the mass-balance modeling approach. However, there were still substantial 9 increases, resulting in 9% exceedance over the modeled period under Alternative 3, as compared to 1% under Existing Conditions and 2% under the No Action Alternative. For the drought period, 10 11 exceedance frequency increased from 0% under Existing Conditions and the No Action Alternative, 12 to 18% under Alternative 3. Because the mass-balance approach predicts a greater level of impact at 13 Barker Slough, determination of impacts was based on the mass-balance results.
- 14 The increase in long-term average bromide concentrations predicted at Barker Slough, principally 15 the relative increase in 100  $\mu$ g/L exceedance frequency, would result in a substantial change in 16 source water quality for existing drinking water treatment plants drawing water from the North Bay 17 Aqueduct. As discussed for Alternative 1A, drinking water treatment plants obtaining water via the 18 North Bay Aqueduct utilize a variety of conventional and enhanced treatment technologies in order 19 to achieve DBP drinking water criteria. While the implications of such a modeled change in bromide 20 at Barker Slough are difficult to predict, the substantial modeled increases could lead to adverse 21 changes in the formation of disinfection byproducts such that considerable treatment plant 22 upgrades may be necessary in order to achieve equivalent levels of health protection. Because many 23 of the other modeled locations already frequently exceed the 100 µg/L threshold under Existing 24 Conditions and the No Action Alternative, these locations likely already require treatment plant 25 technologies to achieve equivalent levels of health protection, and thus no additional treatment 26 technologies would be triggered by the small increases in the frequency of exceeding the 100 µg/L 27 threshold. Hence, no further impact on the drinking water beneficial use would be expected at these 28 locations.
- 29 The seasonal intakes at Mallard Slough and City of Antioch are infrequently used due to water 30 quality constraints related to sea water intrusion. On a long-term average basis, bromide at these 31 locations is in excess of 3,000  $\mu$ g/L, but during seasonal periods of high Delta outflow can be <300 32  $\mu$ g/L. Based on modeling using the mass-balance approach, use of the seasonal intakes at Mallard 33 Slough and City of Antioch under Alternative 3 would experience a period average increase in 34 bromide during the months when these intakes would most likely be utilized. For those wet and 35 above normal water year types where mass balance modeling would predict water quality typically 36 suitable for diversion, predicted long-term average bromide would increase from 103 µg/L to 149 37  $\mu$ g/L (45% increase) at City of Antioch and would increase from 150  $\mu$ g/L to 201  $\mu$ g/L (34% 38 increase) at Mallard Slough relative to Existing Conditions (Appendix 8E, Bromide, Table 25). 39 Increases would be similar for the No Action Alternative comparison. Modeling results using the EC 40 to chloride and chloride to bromide relationships show increases during these months, but the 41 relative magnitude of the increases is much lower (Appendix 8E, Bromide, Table 26). Regardless of 42 the differences in the data between the two modeling approaches, the decisions surrounding the use 43 of these seasonal intakes is largely driven by acceptable water quality, and thus have historically 44 been opportunistic. Opportunity to use these intakes would remain, and the predicted increases in 45 bromide concentrations at the City of Antioch and Mallard Slough intake would not be expected to 46 adversely affect MUN beneficial uses, or any other beneficial use, at these locations.
- 1 Important to the results presented above is the assumed habitat restoration footprint on both the
- 2 temporal and spatial scales incorporated into the modeling. Modeling sensitivity analyses have
- 3 indicated that habitat restoration (which are reflected in the modeling—see Section 8.3.1.3), not
- 4 operations covered under CM1, are the driving factor in the modeled bromide increases. The timing,
- location, and specific design of habitat restoration will have effects on Delta hydrodynamics, and any
   deviations from modeled habitat restoration and implementation schedule will lead to different
- outcomes. Although habitat restoration near Barker Slough is an important factor contributing to
- 8 modeled bromide concentrations at the North Bay Aqueduct, BDCP habitat restoration elsewhere in
- 9 the Delta can also have large effects. Because of these uncertainties, and the possibility of adaptive
- 10 management changes to BDCP restoration activities, including location, magnitude, and timing of
- 11 restoration, the estimates are not predictive of the bromide levels that would actually occur in
- 12 Barker Slough or elsewhere in the Delta.

# 13 SWP/CVP Export Service Areas

14 Under Alternative 3, improvement in long-term average bromide concentrations would occur at the 15 Banks and Jones pumping plants. Long-term average bromide concentrations for the modeled 16-16 year hydrologic period at these locations would decrease by as much as 31% relative to Existing 17 Conditions and 21% relative to the No Action Alternative. Relative change in long-term average 18 bromide concentration would generally be less for the drought period ( $\leq 31\%$ ), but would still 19 represent considerable improvement (Appendix 8E, Bromide, Table 8). As a result, less frequent 20 bromide concentration exceedances of the 50 µg/L and 100 µg/L assessment thresholds would be 21 predicted and an overall improvement in Export Service Areas water quality would be experienced 22 respective to bromide. Commensurate with the decrease in exported bromide, an improvement in 23 lower San Joaquin River bromide would also be observed since bromide in the lower San Joaquin 24 River is principally related to irrigation water deliveries from the Delta. While the magnitude of this 25 expected lower San Joaquin River improvement in bromide is difficult to predict, the relative 26 decrease in overall loading of bromide to the Export Service Areas would likely alleviate or lessen 27 any expected increase in bromide concentrations at Vernalis (see discussion of Upstream of the 28 Delta) as well as locations in the Delta receiving a large fraction of San Joaquin River water, such as 29 much of the south Delta.

- *NEPA Effects*: The discussion above is based on results of the mass-balance modeling approach.
   Results of the modeling approach which used relationships between EC and chloride and between
   chloride and bromide (see Section 8.3.1.3) were consistent with the discussion above, and
   assessment of bromide using these data results in the same conclusions as are presented above for
   the mass-balance approach (see Appendix 8E, *Bromide*, Table 9).
- Similar to the discussion pertaining to the No Action Alternative, maintenance of SWP and CVP
  facilities under Alternative 3 would not be expected to create new sources of bromide or contribute
  towards a substantial change in existing sources of bromide in the affected environment.
  Maintenance activities would not be expected to cause any substantial change in bromide such that
  MUN beneficial uses, or any other beneficial use, would be adversely affected anywhere in the
- 40 affected environment.
- 41 In summary, Alternative 3 operations and maintenance, relative to the No Action Alternative, would 42 result in small increases (i.e., <1%) in long-term average bromide concentrations at Vernalis related
- 43 to relatively small declines in long-term average flow on the San Joaquin River. However, Alternative
- 44 3 operation and maintenance activities would cause substantial degradation to water quality with

- 1 respect to bromide at Barker Slough, source of the North Bay Aqueduct. Resultant substantial
- 2 change in long-term average bromide at Barker Slough could necessitate changes in water treatment
- 3 plant operations or require treatment plant upgrades in order to maintain DBP compliance, and thus
- 4 would constitute an adverse effect on water quality. Mitigation Measure WQ-5 is available to reduce
- 5 these effects (implementation of this measure along with a separate, other commitment as set forth
- 6 in EIR/EIS Appendix 3B, *Environmental Commitments, AMMs, and CMs*, relating to the potential
- 7 increased treatment costs associated with bromide-related changes would reduce these effects).
- 8 **CEQA Conclusion:** Key findings discussed in the effects assessment provided above are summarized 9 here, and are then compared to the CEQA thresholds of significance (defined in Section 8.3.2) for the 10 purpose of making the CEQA impact determination for this constituent. For additional details on the 11 effects assessment findings that support this CEQA impact determination, see the effects assessment 12 discussion that immediately precedes this conclusion.
- 13 Under Alternative 3 there would be no expected change to the sources of bromide in the Sacramento 14 and eastside tributary watersheds. Bromide loading in these watersheds would remain unchanged 15 and resultant changes in flows from altered system-wide operations under Alternative 3 would have 16 negligible, if any, effects on the concentration of bromide in the rivers and reservoirs of these 17 watersheds. However, south of the Delta, the San Joaquin River is a substantial source of bromide, 18 primarily due to the use of irrigation water imported from the southern Delta. Concentrations of 19 bromide at Vernalis are inversely correlated to net river flow. Under Alternative 3, long-term 20 average flows at Vernalis would decrease only slightly, resulting in less than substantial predicted 21 increases in long-term average bromide of about 3% relative to Existing Conditions.
- 22 Relative to Existing Conditions, Alternative 3 would result in small decreases in long-term average 23 bromide concentration at most Delta assessment locations, with principal exceptions being the 24 North Bay Aqueduct at Barker Slough, Staten Island, and Emmaton on the Sacramento River. Overall 25 effects would be greatest at Barker Slough, where substantial increases in long-term average 26 bromide concentrations would be predicted. The increase in long-term average bromide 27 concentrations predicted for Barker Slough would result in a substantial change in source water 28 quality to existing drinking water treatment plants drawing water from the North Bay Aqueduct. 29 These modeled increases in bromide at Barker Slough could lead to adverse changes in the 30 formation of disinfection byproducts at drinking water treatment plants such that considerable 31 water treatment plant upgrades would be necessary in order to achieve equivalent levels of drinking 32 water health protection.
- The assessment of effects on bromide in the SWP/CVP Export Service Areas is based on assessment of changes in bromide concentrations at Banks and Jones pumping plants. Under Alternative 3, substantial improvement would occur at the Banks and Jones pumping plants, where predicted long-term average bromide concentrations are predicted to decrease by as much as 31% relative to Existing Conditions. An overall improvement in bromide-related water quality would be predicted in the SWP/CVP Export Service Areas.
- Based on the above, Alternative 3 operation and maintenance would not result in any substantial
  change in long-term average bromide concentration upstream of the Delta. Furthermore, under
  Alternative 3, water exported from the Delta to the SWP/CVP service area would be substantially
  improved relative to bromide. Bromide is not bioaccumulative, therefore change in long-term
- 43 average bromide concentrations would not directly cause bioaccumulative problems in aquatic life
- 44 or humans. Additionally, bromide is not a constituent related to any 303(d) listings. Alternative 3

1 operation and maintenance activities would not cause substantial long-term degradation to water 2 quality respective to bromide with the exception of water quality at Barker Slough, source of the 3 North Bay Aqueduct. At Barker Slough, modeled long-term annual average concentrations of 4 bromide would increase by 34%, and 85% during the modeled drought period. For the modeled 16-5 year hydrologic period the frequency of predicted bromide concentrations exceeding 100 µg/L 6 would increase from 0% under Existing Conditions to 22% under Alternative 3, while for the 7 modeled drought period, the frequency would increase from 0% to 47%. Substantial changes in 8 long-term average bromide could necessitate changes in treatment plant operation or require 9 treatment plant upgrades in order to maintain DBP compliance. The model predicted change at 10 Barker Slough is substantial and, therefore, would represent a substantially increased risk for 11 adverse effects on existing MUN beneficial uses should treatment upgrades not be undertaken. The 12 impact is considered significant.

- 13 Implementation of Mitigation Measure WQ-5 along with a separate, other commitment relating to 14 the potential increased treatment costs associated with bromide-related changes would reduce 15 these effects. While mitigation measures to reduce these water quality effects in affected water 16 bodies to less-than-significant levels are not available, implementation of Mitigation Measure WQ-5 17 is recommended to attempt to reduce the effect that increased bromide concentrations may have on 18 Delta beneficial uses. However, because the effectiveness of this mitigation measure to result in 19 feasible measures for reducing water quality effects is uncertain, this impact is considered to remain 20 significant and unavoidable. Please see Mitigation Measure WQ-5 under Impact WQ-5 in the 21 discussion of Alternative 1A.
- 22 In addition to and to supplement Mitigation Measure WQ-5, the project proponents have 23 incorporated into the BDCP, as set forth in EIR/EIS Appendix 3B, Environmental Commitments, 24 AMMs, and CMs, a separate, other commitment to address the potential increased water treatment 25 costs that could result from bromide-related concentration effects on municipal water purveyor 26 operations. Potential options for making use of this financial commitment include funding or 27 providing other assistance towards implementation of the North Bay Aqueduct AIP, acquiring 28 alternative water supplies, or other actions to indirectly reduce the effects of elevated bromide and 29 DOC in existing water supply diversion facilities. Please refer to Appendix 3B for the full list of 30 potential actions that could be taken pursuant to this commitment in order to reduce the water 31 quality treatment costs associated with water quality effects relating to chloride, electrical 32 conductivity, and bromide.
- 33Mitigation Measure WQ-5: Avoid, Minimize, or Offset, as Feasible, Adverse Water Quality34Conditions
- 35 Please see Mitigation Measure WQ-5 under Impact WQ-5 in the discussion of Alternative 1A.

# Impact WQ-6: Effects on Bromide Concentrations Resulting from Implementation of CM2 CM21

- 38 **NEPA Effects:** CM2–CM21 proposed under Alternative 3 would be the same as those proposed
- 39 under Alternative 1A. As discussed for Alternative 1A, implementation of the CM2–CM21would not
- 40 present new or substantially changed sources of bromide to the study area. Some conservation
- 41 measures may replace or substitute for existing irrigated agriculture in the Delta. This replacement
- 42 or substitution is not expected to substantially increase or present new sources of bromide. CM2–

- CM21 would not be expected to cause any substantial change in bromide such that MUN beneficial
   uses, or any other beneficial use, would be adversely affected anywhere in the affected environment.
- 3 In summary, implementation of CM2–CM21 under Alternative 3, relative to the No Action
- 4 Alternative, would have negligible, if any, effects on bromide concentrations. The effects on bromide 5 from implementing CM2–CM21 are determined to not be adverse.
- *CEQA Conclusion:* CM2-CM21 proposed under Alternative 3 would be similar to those proposed
   under Alternative 1A. As such, effects on bromide resulting from the implementation of CM2-CM21
   would be similar to those previously discussed for Alternative 1A. This impact is considered to be
   less than significant. No mitigation is required.

# Impact WQ-7: Effects on Chloride Concentrations Resulting from Facilities Operations and Maintenance (CM1)

# 12 Upstream of the Delta

13 Under Alternative 3 there would be no expected change to the sources of chloride in the Sacramento 14 and eastside tributary watersheds. Chloride loading in these watersheds would remain unchanged 15 and resultant changes in flows from altered system-wide operations would have negligible, if any, 16 effects on the concentration of chloride in the rivers and reservoirs of these watersheds. The 17 modeled long-term annual average flows on the lower San Joaquin River at Vernalis would decrease 18 slightly compared to Existing Conditions and be similar compared to the No Action Alternative (as a 19 result of climate change). The reduced flow would result in possible increases in long-term average 20 chloride concentrations of about 2%, relative to the Existing Conditions and no change relative to No 21 Action Alternative (Appendix 8G, Table Cl-62). Consequently, Alternative 3 would not be expected to 22 cause exceedance of chloride objectives/criteria or substantially degrade water quality with respect 23 to chloride, and thus would not adversely affect any beneficial uses of the Sacramento River, the 24 eastside tributaries, associated reservoirs upstream of the Delta, or the San Joaquin River.

### 25 **Delta**

Modeling scenarios included assumptions regarding how certain habitat restoration activities (CM2
and CM4) would affect Delta hydrodynamics, To the extent that restoration actions alter
hydrodynamics within the Delta region, which affects mixing of source waters, these effects are
included in this assessment of operations-related water quality changes (i.e., CM1). Other effects of
CM2-CM21 not attributable to hydrodynamics, for example, additional loading of a constituent to
the Delta, are discussed within the impact header for CM2-CM21. See section 8.3.1.3 for more
information.

33 Relative to Existing Conditions, modeling predicts that Alternative 3 would result in similar or 34 reduced long-term average chloride concentrations for the 16-year period modeled at most of the 35 assessment locations, and, depending on modeling approach (see Section 8.3.1.3), would result in 36 increased concentrations at the North Bay Aqueduct at Barker Slough (i.e.,  $\leq 28\%$ ), SF Mokelumne at 37 Staten Island (i.e., ≤19%), Sacramento River at Emmaton (i.e., ≤16%), and Sacramento River at 38 Mallard Island (i.e.,  $\leq 5\%$ ) (Appendix 8G, *Chloride*, Table Cl-19 and Table Cl-20). Additionally, 39 implementation of tidal habitat restoration under CM4 would increase the tidal exchange volume in 40 the Delta, and thus may contribute to increased chloride concentrations in the Bay source water as a 41 result of increased salinity intrusion. More discussion of this phenomenon is included in Section 42 8.3.1.3. Consequently, while uncertain, the magnitude of chloride increases may be greater than

- 1 indicated herein and would affect the western Delta assessment locations the most which are
- 2 influenced to the greatest extent by the Bay source water. This comparison to Existing Conditions
- 3 reflects changes in chloride due to both Alternative 3 operations (including north Delta intake
- 4 capacity of 6,000 cfs and numerous other components of Operational Scenario A) and climate
- 5 change/sea level rise.
- Relative to the No Action Alternative conditions, the mass balance analysis of modeling results
  indicated that Alternative 3A would result in increased long-term average chloride concentrations
  for the 16-year period modeled at nine of the assessment locations (Appendix 8G, Table Cl-19). The
  increases in long-term average chloride concentrations would generally be largest compared to the
  No Action Alternative condition, ranging from 2% at the San Joaquin River at Buckley Cove to 32%
- at the North Bay Aqueduct at Barker Slough. Long-term average chloride concentrations would
   decrease at the Banks pumping plant and Jones pumping plant locations. The comparison to the No
   Action Alternative reflects chloride changes due only to operations.
- The following outlines the modeled chloride changes relative to the applicable objectives andbeneficial uses of Delta waters.
- 16 Municipal Beneficial Uses–Relative to Existing Conditions
- 17 Estimates of chloride concentrations generated using EC-chloride relationships and DSM2 EC output 18 (see Section 8.3.1.3) were used to evaluate the 150 mg/L Bay-Delta WOCP objective for municipal 19 and industrial beneficial uses on a basis of the percentage of years the chloride objective is exceeded 20 for the modeled 16-year period. The objective is exceeded if chloride concentrations exceed 150 21 mg/L for a specified number of days in a given water year at both the Antioch and Contra Costa 22 Pumping Plant #1 locations. For Alternative 3, the modeled frequency of objective exceedance 23 would be unchanged at 7% of years under Existing Conditions and Alternative 3 (Appendix 8G, 24 Table Cl-64).
- Similarly, estimates of chloride concentrations generated using EC-chloride relationships and DSM2
  EC output (see Section 8.3.1.3) were also used to evaluate the 250 mg/L Bay-Delta WQCP objective
  for chloride at Contra Costa Pumping Plant #1, where daily average objectives apply. The basis for
  the evaluation was the predicted number of days the objective was exceeded for the modeled 16year period. For Alternative 3, the modeled frequency of objective exceedance would decrease
  slightly, from 6% of modeled days under Existing Conditions, to 4% of modeled days under
  Alternative 3 (Appendix 8G, Table Cl-63).
- 32 Given the limitations inherent to estimating future chloride concentrations (see Section 8.3.1.3), 33 estimation of chloride concentrations through both amass balance approach and an EC-chloride 34 relationship approach was used to evaluate the 250 mg/L Bay-Delta WOCP objectives in terms of 35 both frequency of exceedance and use of assimilative capacity. When utilizing the mass balance 36 approach to model monthly average chloride concentrations for the 16-year period, the predicted 37 frequency of exceeding the 250 mg/L objective would occur for the 16-year period modeled at the 38 San Joaquin River at Antioch (i.e., from 66% under Existing Conditions to 74%) and Sacramento 39 River at Mallard Island (i.e., from 85% under Existing Conditions to 87%) (Appendix 8G, Table Cl-40 21), and would cause further degradation at Antioch in March and April (Appendix 8G, Table Cl-23). 41 The frequency of exceedances at the Contra Costa Canal at Pumping Plant #1 would not increase 42 (Appendix 8G, Table Cl-21); however, available assimilative capacity would be reduced by up to 43 100% (i.e., eliminated) in October and November compared to Existing Conditions (Appendix 8G,

- Table Cl-23), reflecting substantial degradation during these months when average concentrations
   would be near, or exceed, the objective.
- 3 In comparison, when utilizing the chloride-EC relationship to model monthly average chloride
- 4 concentrations for the 16-year period, trends in frequency of exceedance and use of assimilative
- 5 capacity would be similar to those discussed when utilizing the mass balance modeling approach
  6 (Appendix 8G, Table Cl-22 and Table Cl-24). However, as with Alternative 1A the modeling approach
- a utilizing the chloride-EC relationships predicted changes of lesser magnitude, where predictions of
- 8 change utilizing the mass balance approach were generally of greater magnitude, and thus more
- 9 conservative. As discussed in Section 8.3.1.3, in cases of such disagreement, the approach that
- 10 yielded the more conservative predictions was used as the basis for determining adverse impacts.
- Based on the additional predicted annual and seasonal exceedances of the 250 mg/L Bay Delta WQCP objectives for chloride, and the magnitude of associated long-term average water quality degradation at interior and western Delta locations, the potential exists for substantial adverse effects on the municipal and industrial beneficial uses through reduced opportunity for diversion of
- 15 water with acceptable chloride levels.

## 16 303(d) Listed Water Bodies–Relative to Existing Conditions

17 With respect to the 303(d) listing for chloride in Tom Paine Slough, the monthly average chloride 18 concentrations for the 16-year period modeled at Old River at Tracy Road, which represents the 19 nearest DSM2-modeled location to Tom Paine Slough in the south Delta, would generally be similar 20 compared to Existing Conditions, and thus, would not be further degraded on a long-term basis 21 (Appendix 8G, Figure Cl-2). With respect to Suisun Marsh, the monthly average chloride 22 concentrations for the 16-year period modeled would increase compared to Existing Conditions in 23 some months during October through May at the Sacramento River at Collinsville (Appendix 8G, 24 Figure Cl-3), Mallard Island (Appendix 8G, Figure Cl-1), and increase substantially at Montezuma 25 Slough at Beldon's Landing (i.e., up to a tripling of concentration in December through February) 26 (Appendix 8G, Figure Cl-4). Although modeling of Alternative 3 assumed no operation of the 27 Montezuma Slough Salinity Control Gates, the project description assumes continued operation of 28 the Salinity Control Gates, consistent with assumptions included in the No Action Alternative. A 29 sensitivity analysis modeling run conducted for Alternative 4 with the gates operational consistent 30 with the No Action Alternative resulted in substantially lower EC levels than indicated in the original 31 Alternative 4 modeling results for Suisun Marsh, but EC levels were still somewhat higher than EC 32 levels under Existing Conditions for several locations and months. Although chloride was not 33 specifically modeled in this sensitivity analysis, it is expected that chloride concentrations would be 34 nearly proportional to EC levels in Suisun Marsh. Another modeling run with the gates operational 35 and restoration areas removed resulted in EC levels nearly equivalent to Existing Conditions, 36 indicating that design and siting of restoration areas has notable bearing on EC levels at different 37 locations within Suisun Marsh (see Appendix 8H, Attachment 1, for more information on these 38 sensitivity analyses). These analyses also indicate that increases in salinity are related primarily to 39 the hydrodynamic effects of CM4, not operational components of CM1. Based on the sensitivity 40 analyses, optimizing the design and siting of restoration areas may limit the magnitude of long-term 41 chloride increases in the Marsh. However, the chloride concentration increases at certain locations 42 could be substantial, depending on siting and design of restoration areas. Thus, these increased chloride levels in Suisun Marsh are considered to contribute to additional, measureable long-term 43 44 degradation that potentially would adversely affect the necessary actions to reduce chloride loading 45 for any TMDL that is developed.

### 1 Municipal Beneficial Uses–Relative to No Action Alternative

Similar to the assessment conducted for Existing Conditions, estimates of chloride concentrations
generated using EC-chloride relationships and DSM2 EC output (see Section 8.3.1.3) were used to
evaluate the 150 mg/L Bay-Delta WQCP objective for municipal and industrial beneficial uses. For
Alternative 3, the modeled frequency of objective exceedance would increase from 0% under the No
Action Alternative to 7% of years under Alternative 3 (Appendix 8G, Table Cl-64).

Similarly, estimates of chloride concentrations generated using EC-chloride relationships and DSM2
EC output (see Section 8.3.1.3) were also used to evaluate the 250 mg/L Bay-Delta WQCP objective
for chloride at Contra Costa Pumping Plant #1, where daily average objectives apply. For Alternative
3, the modeled frequency of objective exceedance would decrease slightly from 5% of modeled days
under the No Action Alternative to 4% of modeled days under Alternative 3 (Appendix 8G, Table Cl63).

13 Similar to Existing Conditions, a comparative assessment of modeling approaches was utilized to 14 evaluate the 250 mg/L Bay-Delta WQCP objectives in terms of both frequency of exceedance and use 15 of assimilative capacity on a monthly average basis. When utilizing the mass balance approach to 16 model monthly average chloride concentrations for the 16-year period, a small increase in 17 exceedance frequency would be predicted relative to the No Action Alternative at the Contra Costa 18 Canal at Pumping Plant #1 (i.e., from 14% for the No Action Alternative to 20%), San Joaquin River 19 at Antioch (i.e., from 73% to 74%), and Sacramento River at Mallard Island (i.e., from 86% to 87%) 20 (Appendix 8G, Table Cl-21). Additionally, the available assimilative capacity would be reduced at the 21 Contra Costa Canal at Pumping Plant #1 in September through November (i.e., ranging from 29% to 22 100% [i.e., elimination]) and at the Antioch location in April (i.e., up to 46%) (Appendix 8G, Table Cl-23 23), reflecting substantial degradation during these months when average concentrations would be 24 near, or exceed, the objective.

25 In comparison, when utilizing the chloride-EC relationship to model monthly average chloride 26 concentrations for the 16-year period, trends in frequency of exceedance and use of assimilative 27 capacity would be similar to those discussed when utilizing the mass balance modeling approach 28 (Appendix 8G, Table Cl-22 and Table Cl-24). However, as with Alternative 1A the modeling approach 29 utilizing the chloride-EC relationships predicted changes of lesser magnitude, where predictions of 30 change utilizing the mass balance approach were generally of greater magnitude, and thus more 31 conservative. As discussed in Section 8.3.1.3, in cases of such disagreement, the approach that 32 yielded the more conservative predictions was used as the basis for determining adverse impacts.

Based on the additional predicted annual and seasonal exceedances of one or both Bay Delta WQCP
objectives for chloride, and the magnitude of associated long-term average water quality
degradation at interior and western Delta locations, the potential exists for substantial adverse
effects on the municipal and industrial beneficial uses through reduced opportunity for diversion of
water with acceptable chloride levels.

38 303(d) Listed Water Bodies–Relative to No Action Alternative

39 With respect to the 303(d) listing for chloride for Tom Paine Slough, Alternative 3 would generally

40 result in similar changes to those discussed for the comparison to Existing Conditions. Monthly

41 average chloride concentrations at the Old River at Tracy Road for the 16-year period modeled,

- 42 which represents the nearest DSM2-modeled location to Tom Paine Slough in the south Delta, would
- 43 not be further degraded on a long-term basis (Appendix 8G, Figure Cl-2).

- 1 Monthly average chloride concentrations at source water channel locations for the Suisun Marsh
- 2 (Appendix 8G, Figures Cl-1, Cl-3, and Cl-4) would increase substantially in some months during
- 3 October through May compared to the No Action Alternative conditions but sensitivity analyses
- 4 suggest that operation of the Salinity Control Gates and restoration area siting and design
- 5 considerations could reduce these increases. However, the chloride concentration increases at
- 6 certain locations could be substantial, depending on siting and design of restoration areas. Thus,
  7 these increased chloride levels in Suisun Marsh are considered to contribute to, additional,
- 8 measureable long-term degradation would occur in Suisun Marsh that potentially would adversely
- 9 affect the necessary actions to reduce chloride loading for any TMDL that is developed.

## 10 SWP/CVP Export Service Areas

- Under Alternative 3, long-term average chloride concentrations based on the mass balance analysis
   of modeling results for the 16-year period modeled at the Banks and Jones pumping plants would
   decrease by as much as 30% relative to Existing Conditions and 21% compared to No Action
- 14 Alternative (Appendix 8G, *Chloride*, Table Cl-19). The modeled frequency of exceedances of
- 15 applicable water quality objectives/criteria would decrease relative to Existing Conditions and No
- 16 Action Alternative, for both the 16-year period and the drought period modeled (Appendix 8G,
- 17 *Chloride*, Table Cl-21). Consequently, water exported into the SWP/CVP service area would
- 18 generally be of similar or better quality with regards to chloride relative to Existing Conditions and
- 19 the No Action Alternative conditions.
- Results of the modeling approach which used relationships between EC and chloride (see Section
  8.3.1.3) were consistent with the discussion above, and assessment of chloride using these data
  results in the same conclusions as are presented above for the mass-balance approach (Appendix
- 23 8G, Table Cl-20 and Table Cl-22).
- Commensurate with the reduced chloride concentrations in water exported to the service area,
  reduced chloride loading in the lower San Joaquin River would be anticipated which would likely
  alleviate or lessen any expected increase in chloride at Vernalis related to decreased annual average
  San Joaquin River flows (see discussion of Upstream of the Delta).
- 28 Maintenance of SWP and CVP facilities would not be expected to create new sources of chloride or 29 contribute towards a substantial change in existing sources of chloride in the affected environment. 30 Maintenance activities would not be expected to cause any substantial change in chloride such that 31 any long-term water quality degradation would occur, thus, beneficial uses would not be adversely 32 affected anywhere in the affected environment.
- *NEPA Effects:* In summary, relative to the No Action Alternative conditions, Alternative 3 would
   result in increased water quality degradation and frequency of exceedance of the 150 mg/L
- 35 objective at Contra Costa Pumping Plant #1 and Antioch, the 250 mg/L municipal and industrial
- 36 objective at interior and western Delta locations on a monthly average chloride basis, and could
- 37 contribute to measureable water quality degradation relative to the 303(d) impairment in Suisun
- 38 Marsh. The predicted chloride increases constitute an adverse effect on water quality (see
- 39 Mitigation Measure WQ-7; implementation of this measure along with a separate, other commitment
- 40 relating to the potential increased chloride treatment costs would reduce these effects).
- 41 Additionally, the predicted changes relative to the No Action Alternative conditions indicate that in
- 42 addition to the effects of climate change/sea level rise, implementation of CM1 and CM4 under
- 43 Alternative 3 would contribute substantially to the adverse water quality effects.

*CEQA Conclusion*: Key findings discussed in the effects assessment provided above are summarized
 here, and are then compared to the CEQA thresholds of significance (defined in Section 8.3.2) for the
 purpose of making the CEQA impact determination for this constituent. For additional details on the
 effects assessment findings that support this CEQA impact determination, see the effects assessment
 discussion that immediately precedes this conclusion.

6 Chloride is not a constituent of concern in the Sacramento River watershed upstream of the Delta, 7 thus river flow rate and reservoir storage reductions that would occur under the Alternative 3, 8 relative to Existing Conditions, would not be expected to result in a substantial adverse change in 9 chloride levels. Additionally, relative to Existing Conditions, the Alternative 3 would not result in 10 reductions in river flow rates (i.e., less dilution) or increased chloride loading such that there would 11 be any substantial increase in chloride concentrations upstream of the Delta in the San Joaquin River 12 watershed.

- 13 Relative to Existing Conditions, the Alternative 3 would result in substantially increased chloride 14 concentrations in the Delta such that the frequency of exceedance of the 250 mg/L Bay-Delta WOCP 15 objective would increase at the San Joaquin River at Antioch (by 8%) and at Mallard Slough (by 2%), 16 and long-term degradation may occur at Antioch, Mallard Slough, and Contra Costa Canal at 17 Pumping Plant #1, that may result in adverse effects on the municipal and industrial water supply 18 beneficial use (see Mitigation Measure WQ-7; implementation of this measure along with a separate, 19 other commitment relating to the potential increased chloride treatment costs would reduce these 20 effects). Relative to the Existing Conditions, the modeled increased chloride concentrations and
- degradation in the western Delta could further contribute, at measurable levels to the existing
  303(d) listed impairment due to chloride in Suisun Marsh for the protection of fish and wildlife.
- Chloride concentrations would be reduced in water exported from the Delta to the CVP/SWP Export
   Service Areas, thus reflecting a potential improvement to chloride loading in the lower San Joaquin
   River.
- Chloride is not a bioaccumulative constituent, thus any increased concentrations under Alternative
  3 would not result in substantial chloride bioaccumulation impacts on aquatic life or humans.
  Alternative 3 maintenance would not result in any substantial changes in chloride concentration
  upstream of the Delta or in the SWP/CVP Export Service Areas. However, based on these findings,
  this impact is determined to be significant due to increased chloride concentrations and degradation
  at western Delta locations and its effects on municipal and industrial water supply, and fish and
  wildlife beneficial uses.
- While mitigation measures to reduce these water quality effects in affected water bodies to lessthan-significant levels are not available, implementation of Mitigation Measure WQ-7 is
  recommended to attempt to reduce the effect that increased chloride concentrations may have on
  Delta beneficial uses. However, because the effectiveness of this mitigation measure to result in
  feasible measures for reducing water quality effects is uncertain, this impact is considered to remain
  significant and unavoidable. Please see Mitigation Measure WQ-7 under Impact WQ-7 in the
  discussion of Alternative 1A.
- 40 In addition to and to supplement Mitigation Measure WQ-7, the project proponents have
- 41 incorporated into the BDCP, as set forth in EIR/EIS Appendix 3B, *Environmental Commitments,*
- 42 *AMMs, and CMs,* a separate, other commitment to address the potential increased water treatment
- 43 costs that could result from chloride concentration effects on municipal, industrial and agricultural
- 44 water purveyor operations. Potential options for making use of this financial commitment include

- 1 funding or providing other assistance towards acquiring alternative water supplies or towards
- 2 modifying existing operations when chloride concentrations at a particular location reduce
- 3 opportunities to operate existing water supply diversion facilities. Please refer to Appendix 3B for
- 4 the full list of potential actions that could be taken pursuant to this commitment in order to reduce
- 5 the water quality treatment costs associated with water quality effects relating to chloride, electrical
- 6 conductivity, and bromide.

# 7 Impact WQ-8: Effects on Chloride Concentrations Resulting from Implementation of CM2 8 CM21

- 9 **NEPA Effects:** Under Alternative 3, the types and geographic extent of effects on chloride 10 concentrations in the Delta as a result of implementation of the other conservation measures (i.e., 11 CM2–CM21) would be similar to, and undistinguishable from, those effects previously described for 12 Alternative 1A. The conservation measures would present no new direct sources of chloride to the 13 affected environment. Moreover, some habitat restoration conservation measures (CM4–CM10) 14 would occur on lands within the Delta currently used for irrigated agriculture, thus replacing 15 agricultural land uses with restored tidal wetlands, floodplain, and related channel margin and off-16 channel habitats. The potential reduction in irrigated lands within the Delta may result in reduced 17 discharges of agricultural field drainage with elevated chloride concentrations, which would be 18 considered an improvement compared to No Action Alternative conditions.
- In summary, based on the discussion above, the effects on chloride from implementing CM2-CM21are considered to be not adverse.
- *CEQA Conclusion*: Implementation of the CM2-CM21 for Alternative 3 would not present new or
   substantially changed sources of chloride to the affected environment upstream of the Delta, within
   Delta, or in the SWP/CVP service area. Replacement of irrigated agricultural land uses in the Delta
   with habitat restoration conservation measures may result in some reduction in discharge of
   agricultural field drainage with elevated chloride concentrations, thus resulting in improved water
   quality conditions. Based on these findings, this impact is considered to be less than significant. No
   mitigation is required.

# Impact WQ-9: Effects on Dissolved Oxygen Resulting from Facilities Operations and Maintenance (CM1)

- 30 *NEPA Effects*: Effects of CM1 on DO under Alternative 3 would be the same as those discussed for
   31 Alternative 1A and are considered to not be adverse.
- *CEQA Conclusion:* Effects of CM1 on DO under Alternative 3 would be similar to those discussed for
   Alternative 1A, and are summarized here, then compared to the CEQA thresholds of significance
   (defined in Section 8.3.2) for the purpose of making the CEQA impact determination for this
   constituent. For additional details on the effects assessment findings that support this CEQA impact
- 36 determination, see the effects assessment discussion under Alternative 1A.
- 37 Reservoir storage reductions that would occur under Alternative 3, relative to Existing Conditions,
- 38 would not be expected to result in a substantial adverse change in DO levels in the reservoirs,
- 39 because oxygen sources (surface water aeration, aerated inflows, vertical mixing) would remain.
- 40 Similarly, river flow rate reductions that would occur would not be expected to result in a
- 41 substantial adverse change in DO levels in the rivers upstream of the Delta, given that mean monthly
- 42 flows would remain within the ranges historically seen under Existing Conditions and the affected

- 1 river are large and turbulent. Any reduced DO saturation level that may be caused by increased
- water temperature would not be expected to cause DO levels to be outside of the range seen
  historically. Finally, amounts of oxygen demanding substances and salinity would not be expected to
- 4 change sufficiently to affect DO levels.

5 It is expected there would be no substantial change in Delta DO levels in response to a shift in the 6 Delta source water percentages under this alternative or substantial degradation of these water 7 bodies, with regard to DO. DO levels would be affected by nutrient loading, which the state has 8 begun to aggressively regulate the discharges of, and this loading would not be expected to lower DO 9 levels relative to Existing Conditions based on historical DO levels. Further, the anticipated changes 10 in salinity would have relatively minor effects on DO levels, and tidal exchange, which contribute to 11 the reaeration of Delta waters would not be expected to change substantially.

- There is not expected to be substantial, if even measurable, changes in DO levels in the SWP/CVP
  Export Service Areas waters under Alternative 3, relative to Existing Conditions, because the
  biochemical oxygen demand of the exported water would not be expected to substantially differ
  from that under Existing Conditions (due to ever increasing water quality regulations), canal
  turbulence and exposure of the water to the atmosphere and the algal communities that exist within
  the canals would establish an equilibrium for DO levels within the canals. The same would occur in
  downstream reservoirs.
- 19Therefore, this alternative is not expected to cause additional exceedance of applicable water quality20objectives by frequency, magnitude, and geographic extent that would result in significant impacts21on any beneficial uses within affected water bodies. Because no substantial changes in DO levels are22expected, long-term water quality degradation would not be expected to occur, and, thus, beneficial23uses would not be adversely affected. Various Delta waterways are 303(d)-listed for low DO, but24because no substantial decreases in DO levels would be expected, greater degradation and DO-25related impairment of these areas would not be expected. This impact would be less than significant.
- 26 No mitigation is required.

### 27 Impact WQ-10: Effects on Dissolved Oxygen Resulting from Implementation of CM2–CM21

28 *NEPA Effects*: Effects of CM2–CM21 on DO under Alternative 3 would be the same as those
 29 discussed for Alternative 1A and are considered to not be adverse.

30 *CEQA Conclusion*: CM2-CM21 proposed under Alternative 3 would be similar to those proposed
 31 under Alternative 1A. As such, effects on DO resulting from the implementation of CM2-CM21 would
 32 be similar to those previously discussed for Alternative 1A. This impact is considered to be less than
 33 significant. No mitigation is required.

# Impact WQ-11: Effects on Electrical Conductivity Concentrations Resulting from Facilities Operations and Maintenance (CM1)

- 36 Upstream of the Delta
- 37 For the same reasons stated for the No Action Alternative, EC levels (highs, lows, typical conditions)
- 38 in the Sacramento River and its tributaries, the eastside tributaries, their associated reservoirs, and
- 39 the San Joaquin River upstream of the Delta under Alternative 3 are not expected to be outside the
- 40 ranges occurring under Existing Conditions or would occur under the No Action Alternative. Any
- 41 minor changes in EC levels that could occur under Alternative 3 in water bodies upstream of the

- 1 Delta would not be of sufficient magnitude, frequency and geographic extent that would cause
- 2 adverse effects on beneficial uses or substantially degrade water quality with regard to EC.

## 3 Delta

4 Modeling scenarios included assumptions regarding how certain habitat restoration activities (CM2

- 5 and CM4) would affect Delta hydrodynamics, To the extent that restoration actions alter
- 6 hydrodynamics within the Delta region, which affects mixing of source waters, these effects are
- 7 included in this assessment of operations-related water quality changes (i.e., CM1). Other effects of
- 8 CM2-CM21 not attributable to hydrodynamics, for example, additional loading of a constituent to
- 9 the Delta, are discussed within the impact header for CM2-CM21. See section 8.3.1.3 for more10 information.
- Relative to Existing Conditions, modeling indicates that Alternative 3 would result in an increase in
  the number of days when Bay-Delta WQCP compliance locations would exceed EC objectives or be
  out of compliance with the EC objectives at the Sacramento River at Emmaton and San Joaquin River
  at Jersey Point (fish and wildlife objective) in the western Delta and San Joaquin River at San
  Andreas Landing in the interior Delta (Appendix 8H, Table EC-3).
- 16 The percentage of days the Emmaton EC objective would be exceeded for the entire period modeled 17 (1976–1991) would increase from 6% under Existing Conditions to 30% under Alternative 3, and 18 the days out of compliance with the EC objective would increase from 11% under Existing 19 Conditions to 44% under Alternative 3.
- 20 The percentage of days the San Andreas Landing EC objective would be exceeded would increase 21 from 1% under Existing Conditions to 4% under Alternative 3. Further, the percentage of days out of 22 compliance with the EC objective would increase from 1% under Existing Conditions to 6% under 23 Alternative 3. Sensitivity analyses were performed for Alternative 4 Scenario H3, and indicated that 24 many similar exceedances were modeling artifacts, and the small number of remaining exceedances 25 were small in magnitude, lasted only a few days, and could be addressed with real time operations 26 of the SWP and CVP (see Section 8.3.1.1, Models Used and Their Linkages, for a description of real 27 time operations of the SWP and CVP). Due to similarities in the nature of the exceedances between 28 alternatives, the findings from these analyses can be extended to this alternative as well.
- At Jersey Point, relative to the fish and wildlife objective, the percentage of days of EC objective
  exceedance and days out of compliance would increase from 0% under Existing Conditions to 3%
  under Alternative 3, which represents a very small increase for this objective. Further discussion of
  EC increases relative to this objective can be found in Appendix 8H, Attachment 2.
- 33 Average EC levels at the western and southern Delta compliance locations, except at Emmaton in the 34 western Delta, would decrease from 1–28% for the entire period modeled and 2–30% during the 35 drought period modeled (1987–1991) (Appendix 8H, Table EC-14). At Emmaton, average EC would 36 increase by 14% for the entire period modeled and 12% for the drought period modeled. At the two 37 interior Delta locations, there would be increases in average EC: the S. Fork Mokelumne River at 38 Terminous average EC would increase 4% for the entire period modeled and 3% during the drought 39 period modeled; and San Joaquin River at San Andreas Landing average EC would increase 12% for 40 the entire period modeled and 13% during the drought period modeled. On average, EC would 41 increase at Emmaton during December and March through September. Average EC would increase 42 at San Andreas Landing during all months except November. Average EC in the S. Fork Mokelumne
- 43 River at Terminous would increase during all months. Average EC at Jersey Point during the months

1 of April–May, when the fish and wildlife objective applies in all but critical water year types, would 2 increase from 14–17% for the entire period modeled (Appendix 8H, Table EC-14; further discussion 3 of EC increases relative to this objective can be found in Appendix 8H Attachment 2). Of the Clean 4 Water Act section 303(d) listed sections of the Delta-western, northwestern, and southern-the 5 western portion of the Delta at Emmaton would have an increased frequency of exceedance of EC 6 objectives (Appendix 8H, Table EC-3) and increased average EC. Thus, Alternative 3 could contribute 7 to additional impairment and adversely affect beneficial uses for section 303(d) listed Delta 8 waterways, relative to Existing Conditions. These EC changes are similar to that described for 9 Alternative 1A. The comparison to Existing Conditions reflects changes in EC due to both Alternative 10 3 operations (including north Delta intake capacity of 6,000 cfs and numerous other components of 11 Operational Scenario A) and climate change/sea level rise.

12 Relative to the No Action Alternative, the percentage of days exceeding EC objectives and percentage 13 of days out of compliance would increase at: Sacramento River at Emmaton, San Joaquin River at 14 Jersey Point, San Andreas Landing, and Prisoners Point; and Old River near Middle River; and Old 15 River at Tracy Bridge (Appendix 8H, Table EC-3). The increase in percentage of days exceeding the 16 EC objective would be 3% or less and the increase in percentage of days out of compliance would be 17 5% or less, with the exception of Emmaton, which would have a 16% increase in days exceeding the 18 EC objective and a 19% increase in days out of compliance. Regarding exceedances at Old River at 19 Middle River and at Tracy Bridge, as noted in Section 8.1.3.7, SWP and CVP operations have 20 relatively little influence on salinity levels at these locations, and the elevated salinity in south Delta 21 channels is affected substantially by local salt contributions discharged into the San Joaquin River 22 downstream of Vernalis. Thus, the modeling has limited ability to estimate salinity accurately in this 23 region. Average EC would increase at some compliance locations for the entire period modeled: 24 Sacramento River at Emmaton (13%), San Joaquin River at Jersey Point (2%), S. Fork Mokelumne 25 River at Terminous (4%), San Joaquin River at San Andreas Landing (18%), and San Joaquin River at 26 Prisoners Point (9%) (Appendix 8H, Table EC-14). For the drought period modeled, the locations 27 with an average EC increase, relative to the No Action Alternative, would be: Sacramento River at 28 Emmaton (1%), S. Fork Mokelumne River at Terminous (4%), San Joaquin River at San Andreas 29 Landing (13%), San Joaquin River at Brandt Bridge (1%), Old River at Tracy Bridge (1%), and San 30 Joaquin River at Prisoners Point (5%) (Appendix 8H, Table EC-14). The western and southern Delta 31 are CWA section 303(d) listed for elevated EC and the increased incidence of exceedance of EC 32 objectives and EC degradation that could occur in the western Delta could make beneficial use 33 impairment measurably worse. Since there would be very little change in EC levels in the southern 34 Delta and there is not expected to be an increase in frequency of exceedances of objectives, this 35 alternative is not expected to make beneficial use impairment measurably worse in the southern 36 Delta. These EC changes are similar to that described for Alternative 1A. The comparison to the No 37 Action Alternative reflects changes in EC due only to Alternative 3 operations (including north Delta 38 intake capacity of 6,000 cfs and numerous other components of Operational Scenario A).

39 For Suisun Marsh, October–May is the period when Bay-Delta WQCP EC objectives for protection of 40 fish and wildlife apply. Long-term average EC would increase under Alternative 3, relative to 41 Existing Conditions, during the months of March through May by 0.3–0.9 mS/cm in the Sacramento 42 River at Collinsville (Appendix 8H, Table EC-21). Long-term average EC would decrease relative to 43 Existing Conditions in Montezuma Slough at National Steel during October–May (Appendix 8H, 44 Table EC-22). The most substantial increase would occur near Beldon's Landing, with long-term 45 average EC levels increasing by 1.8–6.1 mS/cm, depending on the month, which would be a doubling 46 or tripling of long-term average EC relative to Existing Conditions (Appendix 8H, Table EC-23).

- 1 Sunrise Duck Club and Volanti Slough also would have long-term average EC increases during all 2 months of 1.7–4.0 mS/cm (Appendix 8H, Tables EC-24 and EC-25). Modeling of this alternative 3 assumed no operation of the Montezuma Slough Salinity Control Gates, but the project description 4 assumes continued operation of the Salinity Control Gates, consistent with assumptions included in 5 the No Action Alternative. A sensitivity analysis modeling run conducted for Alternative 4 Scenario 6 H3 with the gates operational consistent with the No Action Alternative resulted in substantially 7 lower EC levels than indicated in the original Alternative 4 modeling results, but EC levels were still 8 somewhat higher than EC levels under Existing Conditions and the No Action Alternative for several 9 locations and months. Another modeling run with the gates operational and restoration areas 10 removed resulted in EC levels nearly equivalent to Existing Conditions and the No Action 11 Alternative, indicating that design and siting of restoration areas has notable bearing on EC levels at 12 different locations within Suisun Marsh (see Appendix 8H, Attachment 1, for more information on 13 these sensitivity analyses). These analyses also indicate that increases are related primarily to the 14 hydrodynamic effects of CM4, not operational components of CM1. Based on the sensitivity analyses, 15 optimizing the design and siting of restoration areas may limit the magnitude of long-term EC 16 increases to be on the order of 1 mS/cm or less. Due to similarities in the nature of the EC increases 17 between alternatives, the findings from these analyses can be extended to this alternative as well.
- 18 The degree to which the long-term average EC increases in Suisun Marsh would cause exceedance of 19 Bay-Delta WQCP objectives is unknown, because these objectives are expressed as a monthly 20 average of daily high tide EC, which does not have to be met if it can be demonstrated "equivalent or 21 better protection will be provided at the location" (State Water Resources Control Board 2006:14). 22 The long-term average EC increase may, or may not, contribute to adverse effects on beneficial uses, depending on how and when wetlands are flooded, soil leaching cycles, how agricultural use of 23 24 water is managed, and future actions taken with respect to the marsh. However, the EC increases at 25 certain locations could be substantial, depending on siting and design of restoration areas, and it is 26 uncertain the degree to which current management plans for the Suisun Marsh would be able to 27 address these substantially higher EC levels and protect beneficial uses. Thus, these increased EC 28 levels in Suisun Marsh are considered to have a potentially adverse effect on marsh beneficial uses. 29 Long-term average EC increases in Suisun Marsh under Alternative 3 relative to the No Action 30 Alternative would be similar to the increases relative to Existing Conditions. Suisun Marsh is section 31 303(d) listed as impaired due to elevated EC, and the potential increases in long-term average EC 32 concentrations could contribute to additional impairment. These EC changes are similar to that 33 described for Alternative 1A.

# 34 SWP/CVP Export Service Areas

- At the Banks and Jones pumping plants, Alternative 3 would result in no exceedances of the BayDelta WQCP's 1,000 µmhos/cm EC objective for the entire period modeled (Appendix 8H, Table EC10). Thus, there would be no adverse effect on the beneficial uses in the SWP/CVP Export Service
  Areas using water pumped at this location under Alternative 3.
- 39 At the Banks pumping plant, relative to Existing Conditions, average EC levels under Alternative 3
- 40 would decrease 18% for the entire period modeled and 18% during the drought period modeled.
- 41 Relative to the No Action Alternative, average EC levels would decrease by 12% for the entire period
- 42 modeled and drought period modeled. (Appendix 8H, Table EC-14)
- At the Jones pumping plant, relative to Existing Conditions, average EC levels under Alternative 3
  would decrease 17% for the entire period modeled and 20% during the drought period modeled.

- Relative to the No Action Alternative, average EC levels would decrease by 13% for the entire period
   modeled and 16% during the drought period modeled. (Appendix 8H, Table EC-14)
- Based on the decreases in long-term average EC levels that would occur at the Banks and Jones
   pumping plants, Alternative 3 would not cause degradation of water quality with respect to EC in
   the SWP/CVP Export Service Areas; rather, Alternative 3 would improve long-term average EC
- 6 conditions in the SWP/CVP Export Service Areas.
- Commensurate with the EC decrease in exported waters, an improvement in lower San Joaquin
  River average EC levels would be expected since EC in the lower San Joaquin River is, in part, related
  to irrigation water deliveries from the Delta. While the magnitude of this expected lower San
  Joaquin River improvement in EC is difficult to predict, the relative decrease in overall loading of ECelevating constituents to the Export Service Areas would likely alleviate or lessen any expected
  increase in EC at Vernalis related to decreased annual average San Joaquin River flows (see EC
  impact discussion under the No Action Alternative).
- 14 The export area of the Delta is listed on the state's CWA Section 303(d) list as impaired due to
- 15 elevated EC. Alternative 3 would result in lower average EC levels relative to Existing Conditions and
- 16 the No Action Alternative and, thus, would not contribute to additional beneficial use impairment
- 17 related to elevated EC in the SWP/CVP Export Service Areas waters.
- 18 **NEPA Effects:** In summary, the increased frequency of exceedance of EC objectives and increased 19 long-term and drought period average EC levels that would occur at western Delta compliance 20 locations under Alternative 3, relative to the No Action Alternative, would contribute to adverse 21 effects on the agricultural beneficial uses. The increased long-term period average EC levels between 22 Jersey Point and Prisoners Point could contribute to adverse effects on fish and wildlife beneficial 23 uses (specifically, indirect adverse effects on striped bass spawning), though there is a high degree 24 of uncertainty associated with this impact. The western and southern Delta are CWA section 303(d) 25 listed as impaired due to elevated EC, and the increase in incidence of exceedance of EC objectives 26 and increases in long-term average and drought period average EC in the western portion of the 27 Delta have the potential to contribute to additional beneficial use impairment. The increases in long-28 term average EC levels that could occur in Suisun Marsh would further degrade existing EC levels 29 and could contribute to adverse effects on the fish and wildlife beneficial uses. Suisun Marsh is 30 section 303(d) listed as impaired due to elevated EC, and the potential increases in long-term 31 average EC levels could contribute to additional beneficial use impairment. The effects on EC in the 32 western Delta, San Joaquin River at Prisoners Point, and in Suisun Marsh constitute an adverse effect 33 on water quality. Mitigation Measure WQ-11 would be available to reduce these effects 34 (implementation of this measure along with a separate, other commitment as set forth in EIR/EIS 35 Appendix 3B, Environmental Commitments, AMMs, and CMs, relating to the potential EC-related
- 36 changes would reduce these effects).
- *CEQA Conclusion:* Key findings discussed in the effects assessment provided above are summarized
   here, and are then compared to the CEQA thresholds of significance (defined in Section 8.3.2) for the
   purpose of making the CEQA impact determination for this constituent. For additional details on the
   effects assessment findings that support this CEQA impact determination, see the effects assessment
   discussion that immediately precedes this conclusion.
- River flow rate and reservoir storage reductions that would occur under Alternative 3, relative to
  Existing Conditions, would not be expected to result in a substantial adverse change in EC levels in
  the reservoirs and rivers upstream of the Delta, given that: changes in the quality of watershed

1 runoff and reservoir inflows would not be expected to occur in the future; the state's aggressive

- 2 regulation of point-source discharge effects on Delta salinity-elevating parameters and the expected
- 3 further regulation as salt management plans are developed; the salt-related TMDLs adopted and
- 4 being developed for the San Joaquin River; and the expected improvement in lower San Joaquin
- 5 River average EC levels commensurate with the lower EC of the irrigation water deliveries from the6 Delta.

Relative to Existing Conditions, Alternative 3 would not result in any substantial increases in longterm average EC levels in the SWP/CVP Export Service Areas. There would be no exceedance of the
EC objective at the Jones and Banks pumping plants. Average EC levels for the entire period modeled
would decrease at both plants and, thus, this alternative would not contribute to additional
beneficial use impairment related to elevated EC in the SWP/CVP Export Service Areas waters.
Rather, this alternative would improve long-term EC levels in the SWP/CVP Export Service Areas,
relative to Existing Conditions.

14 In the Plan Area, Alternative 3 would result in an increase in the frequency with which Bay-Delta 15 WQCP EC objectives for agricultural beneficial use protection are exceeded in the Sacramento River 16 at Emmaton (24%; western Delta) for the entire period modeled (1976–1991). Further, average EC 17 levels at Emmaton would increase by 14% for the entire period modeled and 12% during the 18 drought period modeled. Average EC levels at San Andreas Landing would increase by 12% for the 19 entire period modeled and 13% during the drought period modeled. In addition, there would be an 20 increase in the average EC of 14–17% at Jersey Point (for the entire period modeled) during the 21 months of April-May, when the fish and wildlife objective applies. Because EC is not 22 bioaccumulative, the increases in long-term average EC levels would not directly cause 23 bioaccumulative problems in aquatic life or humans. The interior Delta is not Clean Water Act 24 section 303(d) listed for elevated EC; however, the western Delta is. The increases in long-term and 25 drought period average EC levels and increased frequency of exceedance of EC objectives that would 26 occur in the Sacramento River at Emmaton would potentially contribute to adverse effects on the 27 agricultural beneficial uses in the western Delta. The increased long-term period average EC levels 28 between Jersey Point and Prisoners Point could contribute to adverse effects on fish and wildlife 29 beneficial uses (specifically, indirect adverse effects on striped bass spawning), though there is a 30 high degree of uncertainty associated with this impact. This impact is considered to be significant.

31 Further, relative to Existing Conditions, Alternative 3 could result in substantial increases in long-32 term average EC during the months of October through May in Suisun Marsh. The increases in long-33 term average EC levels that would occur in Suisun Marsh could further degrade existing EC levels 34 and thus contribute additionally to adverse effects on the fish and wildlife beneficial uses. Because 35 EC is not bioaccumulative, the increases in long-term average EC levels would not directly cause 36 bioaccumulative problems in wildlife. Suisun Marsh is Clean Water Act section 303(d) listed for 37 elevated EC and the increases in long-term average EC that would occur in the marsh could make 38 beneficial use impairment measurably worse. This impact is considered to be significant.

- Implementation of Mitigation Measure WQ-11 along with a separate, other commitment relating to
   the potential increased costs associated with EC-related changes would reduce these effects. While
- 41 mitigation measures to reduce these water quality effects in affected water bodies to less-than-
- 42 significant levels are not available, implementation of Mitigation Measure WQ-11 is recommended
- 43 to attempt to reduce the effect that increased EC concentrations may have on Delta beneficial uses.
- 44 However, because the effectiveness of this mitigation measure to result in feasible measures for
- 45 reducing water quality effects is uncertain, this impact is considered to remain significant and

- 1 unavoidable. Please see Mitigation Measure WQ-11 under Impact WQ-11 in the discussion of 2 Alternative 1A.
- 3 In addition to and to supplement Mitigation Measure WQ-11, the project proponents have
- 4 incorporated into the BDCP, as set forth in EIR/EIS Appendix 3B, Environmental Commitments,
- 5 AMMs, and CMs, a separate, other commitment to address the potential increased water treatment
- 6 costs that could result from EC concentration effects on municipal, industrial and agricultural water
- 7 purveyor operations. Potential options for making use of this financial commitment include funding
- 8 or providing other assistance towards acquiring alternative water supplies or towards modifying
- 9 existing operations when EC concentrations at a particular location reduce opportunities to operate
- 10 existing water supply diversion facilities. Please refer to Appendix 3B for the full list of potential 11 actions that could be taken pursuant to this commitment in order to reduce the water quality
- treatment costs associated with water quality effects relating to chloride, electrical conductivity, and 12 13 bromide.

#### 14 Mitigation Measure WQ-11: Avoid, Minimize, or Offset, as Feasible, Reduced Water 15 **Quality Conditions**

16 Please see Mitigation Measure WQ-11 under Impact WQ-11 in the discussion of Alternative 1A.

#### 17 Impact WQ-12: Effects on Electrical Conductivity Resulting from Implementation of CM2-18 **CM21**

- 19 NEPA Effects: Effects of CM2-CM21 on EC under Alternative 3 would be the same as those discussed 20 for Alternative 1A and are considered not to be adverse.
- 21 **CEQA Conclusion:** CM2–CM21 proposed under Alternative 3 would be similar to those proposed 22 under Alternative 1A. As such, effects on EC resulting from the implementation of CM2–CM21 would 23 be similar to those previously discussed for Alternative 1A. This impact is considered to be less than 24 significant. No mitigation is required.

#### 25 Impact WQ-13: Effects on Mercury Concentrations Resulting from Facilities Operations and 26 Maintenance (CM1)

#### 27 Upstream of the Delta

28 Under Alternative 3, the magnitude and timing of reservoir releases and river flows upstream of the 29 Delta in the Sacramento River watershed and eastside tributaries would be altered, relative to 30 Existing Conditions and the No Action Alternative.

- 31 The Sacramento River at Freeport and San Joaquin River at Vernalis (as summarized for water 32
- quality average concentrations in Tables 8-48 and 8-49) were examined for flow/concentration
- 33 relationships for mercury and methylmercury. No significant, predictive regression relationships
- 34 were discovered for mercury or methylmercury, except for total mercury with flow at Freeport 35 (monthly or annual)(Appendix 8I, Figures I-10 through I-13). Such a positive relationship between
- 36 total mercury and flow is to be expected based on the association of mercury with suspended
- 37 sediment and the mobilization of sediments during storm flows. However, the changes in flow in the
- 38 Sacramento River under Alternative 3 relative to Existing Conditions and the No Action Alternative
- 39 are not of the magnitude of storm flows, in which substantial sediment-associated mercury is
- 40 mobilized. Therefore, mercury loading should not be substantially different due to changes in flow.
- In addition, even though it may be flow-affected, total mercury concentrations remain well below 41

- 1 criteria at upstream locations. Any negligible changes in mercury concentrations that may occur in
- 2 the water bodies of the affected environment located upstream of the Delta would not be of
- 3 frequency, magnitude, and geographic extent that would adversely affect any beneficial uses or
- 4 substantially degrade the quality of these water bodies as related to mercury. Both waterborne
- 5 methylmercury concentrations and largemouth bass fillet mercury concentrations are expected to
- remain above guidance levels at upstream of Delta locations, but will not change substantially
   relative to Existing Conditions or the No Action Alternative due to changes in flows under
- 8 Alternative 3.

9 The upstream of Delta areas in the north will benefit from the implementation of the Cache Creek,

Sulfur Creek, Harley Gulch, and Clear Lake Mercury TMDLs and the State Water Board's Statewide
 Mercury Control Program. These projects will target specific sources of mercury and methylation
 upstream of the Delta and could result in net improvement to Delta mercury loading in the future.
 The implementation of these projects could help to ensure that upstream of Delta environments will
 not be substantially degraded for water quality with respect to mercury or methylmercury.

## 15 **Delta**

16 Modeling scenarios included assumptions regarding how certain habitat restoration activities (CM2

and CM4) would affect Delta hydrodynamics, To the extent that restoration actions alter
hydrodynamics within the Delta region, which affects mixing of source waters, these effects are
included in this assessment of operations-related water quality changes (i.e., CM1). Other effects of
CM2-CM21 not attributable to hydrodynamics, for example, additional loading of a constituent to
the Delta, are discussed within the impact header for CM2-CM21. See section 8.3.1.3 for more
information.

23 The water quality impacts of waterborne concentrations of mercury and methylmercury and fish 24 tissue mercury concentrations were evaluated for 9 Delta locations. The analysis of percentage 25 change in assimilative capacity of waterborne total mercury of Alternative 3 relative to the 25 ng/L 26 ecological risk benchmark as compared to Existing Conditions showed the greatest decrease to be 27 0.7% for Franks Tract, Old River at Rock Slough, and Contra Costa Pumping Plant, and 0.8% for the 28 Mokelumne River (South Fork) at Staten Island and Franks Tract relative to the No Action 29 Alternative (Figures 8-53a and 8-54a). These changes are not expected to result in adverse effects to 30 beneficial uses. Similarly, changes in methylmercury concentration are expected to be very small. 31 The greatest annual average methylmercury concentration for drought conditions was 0.167 ng/L 32 for the San Joaquin River at Buckley Cove which was slightly higher than Existing Conditions (0.161 33 ng/L), and the same as the No Action Alternative (Appendix 8I, Table I-6 and Figure I-3). All 34 modeled input concentrations exceeded the methylmercury TMDL guidance objective of 0.06 ng/L, 35 therefore percentage change in assimilative capacity was not evaluated for methylmercury.

36 Fish tissue showed small increases in exceedance quotients based on long-term annual average 37 concentrations for mercury at the Delta locations. There was a 6% increase at the Mokelumne River 38 (South Fork) at Staten Island, the San Joaquin River at Buckley Cove, Franks Tract, and Old River at 39 Rock Slough relative to Existing Conditions, and a 8% increase at the Mokelumne River (South Fork) 40 at Staten Island relative to the No Action Alternative (Figures 8-55a, and 8-55b; Appendix 8I, Table 41 I-10b). All water export locations except Contra Costa Pumping Plant #1 showed improved bass 42 tissue mercury estimates (Figures 8-55a and 8-55b; Appendix 8I, Tables I-10a, I-10b). Because these 43 increases are relatively small, and it is not evident that substantive increases are expected at 44 numerous locations throughout the Delta, these changes are expected to be within the uncertainty

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inherent in the modeling approach, and would likely not be measurable in the environment. See
 Appendix 8I for a discussion of the uncertainty associated with the fish tissue estimates.

### 3 SWP/CVP Export Service Areas

4 The analysis of mercury and methylmercury in the SWP/CVP Export Service Areas was based on 5 concentrations estimated at the Banks and Jones pumping plants. Both waterborne total and 6 methylmercury concentrations for Alternative 3 are projected to be lower than Existing Conditions, 7 and the No Action Alternative at the Jones and Banks pumping plants (Appendix 8I, Figures I-2 and 8 I-3). Therefore, mercury shows an increased assimilative capacity at these locations (Figures 8-53a 9 and 8-54a). Bass tissue mercury concentrations are also improved under Alternative 3, relative to 10 Existing Conditions and the No Action Alternative (Figures 8-55a and 8-55b; Appendix 8I, Tables I-11 10a, I-10b).

- *NEPA Effects*: In summary, based on the above discussion, the effects of mercury and
   methylmercury in comparison of Alternative 3 to the No Action Alternative (as waterborne and
   bioaccumulated forms) are not considered to be adverse.
- *CEQA Conclusion*: Key findings discussed in the effects assessment provided above are summarized
   here, and are then compared to the CEQA thresholds of significance (defined in Section 8.3.2) for the
   purpose of making the CEQA impact determination for this constituent. For additional details on the
   effects assessment findings that support this CEQA impact determination, see the effects assessment
   discussion that immediately precedes this conclusion.
- Under Alternative 3, greater water demands and climate change would alter the magnitude and
  timing of reservoir releases and river flows upstream of the Delta in the Sacramento River
  watershed and eastside tributaries, relative to Existing Conditions. Concentrations of mercury and
  methylmercury upstream of the Delta will not be substantially different relative to Existing
  Conditions due to the lack of important relationships between mercury/methylmercury
  concentrations and flow for the major rivers.
- Methylmercury concentrations exceed criteria at all locations in the Delta and no assimilative
   capacity exists. However, monthly average waterborne concentrations of total and methylmercury,
   over the period of record, are very similar to Existing Conditions. Similarly, estimates of fish tissue
   mercury concentrations show almost no differences would occur among sites for Alternative 3 as
   compared to Existing Conditions for Delta sites.
- Assessment of effects of mercury in the SWP and CVP Export Service Areas were based on effects on
   mercury concentrations and fish tissue mercury concentrations at the Banks and Jones pumping
   plants. The Banks and Jones pumping plants are expected to show increased assimilative capacity
   for waterborne mercury and decreased fish tissue concentrations of mercury for Alternative 3 as
   compared to Existing Conditions.
- 36 As such, this alternative is not expected to cause additional exceedance of applicable water quality 37 objectives/criteria by frequency, magnitude, and geographic extent that would cause adverse effects 38 on any beneficial uses of waters in the affected environment. Because mercury concentrations are 39 not expected to increase substantially, no long-term water quality degradation is expected to occur 40 and, thus, no adverse effects to beneficial uses would occur. Because any increases in mercury or 41 methylmercury concentrations are not likely to be measurable, changes in mercury concentrations 42 or fish tissue mercury concentrations would not make any existing mercury-related impairment 43 measurably worse. In comparison to Existing Conditions, Alternative 3 would not increase levels of

- 1 mercury by frequency, magnitude, and geographic extent such that the affected environment would
- 2 be expected to have measurably higher body burdens of mercury in aquatic organisms, thereby
- substantially increasing the health risks to wildlife (including fish) or humans consuming those
   organisms. This impact is considered to be less than significant. No mitigation is required.

# Impact WQ-14: Effects on Mercury Concentrations Resulting from Implementation of CM2 CM21

- 7 **NEPA Effects:** Some habitat restoration activities under Alternative 3 would occur on lands in the 8 Delta formerly used for irrigated agriculture. Tidal and other restoration proposed under 9 Alternative 3 have the potential to increase water residence times and increase accumulation of 10 organic sediments that are known to enhance methylmercury bioaccumulation in biota in the 11 restored habitat. Therefore, increases in mercury methylation in the habitat restoration areas is 12 possible but uncertain depending on the specific restoration design implemented at a particular 13 Delta location. Models to estimate the potential for methylmercury formation in restored areas are 14 not currently available. However, DSM2 modeling for Alternative 3 operations does incorporate 15 assumptions for certain habitat restoration activities proposed under CM2 and CM4 (see Section 8.3.1.3) that result in changes to Delta hydrodynamics compared to the No Action Alternative. These 16 17 modeled restoration assumptions provide some insight into potential hydrodynamic changes that could be expected related to implementing CM2 and CM4 and are considered in the evaluation of the 18 19 potential for increased mercury and methylmercury concentrations under Alternative 3.
- CM12 addresses the potential for methylmercury bioaccumulation associated with restoration
   activities and acknowledges the uncertainties associated with mitigating or minimizing this
   potential effect. CM12 proposes project-specific mercury management plans for restoration actions
   that will incorporate relevant approaches recommended in Phase 1 Methylmercury TMDL control
   studies. Specific approaches recommended under CM12 that are intended to minimize or mitigate
   for potential increases in methylmercury bioaccumulation at future restoration sites include:
- Characterizing mercury, methylmercury, organic carbon, iron, and sulfate concentrations to
   better inform restoration design,
- Sequestering methylmercury at restoration sites using low intensity chemical dosing techniques,
- Minimizing microbial methylation associated with anoxic conditions by reducing the amount of
   organic material at a restoration site,
- Designing restoration sites to enhance photo degeneration that converts methylmercury into a
   biologically unavailable, inorganic form of mercury,
- Remediating restoration site soils with iron to reduce methylation in sulfide rich soils, and
- Considering capping mercury laden sediments, where possible to reduce methylation potential at a site.
- 37 Because of the uncertainties associated with site-specific estimates of methylmercury
- concentrations and the uncertainties in source modeling and tissue modeling, the effectiveness of
   methylmercury management proposed under CM12 to reduce methylmercury concentrations would
   need to be evaluated separately for each restoration effort, as part of design and implementation.
- In summary, because of this uncertainty and the known potential for methylmercury creation in the
   Delta this potential effect of implementing CM2-CM21 is considered adverse.

1 **CEOA Conclusion:** There would be no substantial, long-term increase in mercury or methylmercury 2 concentrations or loads in the rivers and reservoirs upstream of the Delta or the waters exported to 3 the CVP and SWP service areas due to implementation of CM2–CM21 relative to Existing Conditions. 4 However, uptake of mercury from water and/or methylation of inorganic mercury may increase to 5 an unquantified degree as part of the creation of new, marshy, shallow, or organic-rich restoration 6 areas. Methylmercury is 303(d)-listed within the affected environment, and therefore any potential 7 measurable increase in methylmercury concentrations would make existing mercury-related 8 impairment measurably worse. Because mercury is bioaccumulative, increases in waterborne 9 mercury or methylmercury that could occur in some areas could bioaccumulate to somewhat 10 greater levels in aquatic organisms and would, in turn, pose health risks to fish, wildlife, or humans. 11 Design of restoration sites under Alternative 3 would be guided by CM12 which requires 12 development of site specific mercury management plans as restoration actions are implemented. 13 The effectiveness of minimization and mitigation actions implemented according to the mercury 14 management plans is not known at this time although the potential to reduce methylmercury 15 concentrations exists based on current research. Although the BDCP will implement CM12 with the 16 goal to reduce this potential effect the uncertainties related to site specific restoration conditions 17 and the potential for increases in methylmercury concentrations in the Delta result in this potential 18 impact being considered significant. No mitigation measures would be available until specific 19 restoration actions are proposed. Therefore this programmatic impact is considered significant and 20 unavoidable.

# Impact WQ-15: Effects on Nitrate Concentrations Resulting from Facilities Operations and Maintenance (CM1)

### 23 Upstream of the Delta

For the same reasons stated for the No Action Alternative, Alternative 3 would have negligible, if
any, impact on nitrate concentrations in the rivers and reservoirs upstream of the Delta in the
Sacramento River watershed relative to Existing Conditions and the No Action Alternative.

Under Alternative 3, modeling indicates that long-term annual average flows on the San Joaquin
River would decrease by an estimated 6%, relative to Existing Conditions, and would remain
virtually the same relative to the No Action Alternative (Appendix 5A, *BDCP/California WaterFix FEIR/FEIS Modeling Technical Appendix*). Given these relatively small decreases in flows and the
weak correlation between nitrate and flows in the San Joaquin River (see Appendix 8J, *Nitrate*,
Figure 2), it is expected that nitrate concentrations in the San Joaquin River would be minimally
affected, if at all, by changes in flow rates under Alternative 3.

Any negligible changes in nitrate-N concentrations that may occur in the water bodies of the affected
 environment located upstream of the Delta would not be of frequency, magnitude and geographic
 extent that would adversely affect any beneficial uses or substantially degrade the quality of these
 water bodies, with regards to nitrate.

### 38 **Delta**

- 39 Modeling scenarios included assumptions regarding how certain habitat restoration activities (CM2
- 40 and CM4) would affect Delta hydrodynamics, To the extent that restoration actions alter
- 41 hydrodynamics within the Delta region, which affects mixing of source waters, these effects are
- 42 included in this assessment of operations-related water quality changes (i.e., CM1). Other effects of
- 43 CM2–CM21 not attributable to hydrodynamics, for example, additional loading of a constituent to

the Delta, are discussed within the impact header for CM2-CM21. See section 8.3.1.3 for more
 information.

3 Results of the mixing calculations indicate that under Alternative 3, relative to Existing Conditions, 4 and the No Action Alternative, nitrate concentrations throughout the Delta are anticipated to remain 5 low (<1.4 mg/L-N) relative to adopted objectives (Appendix 8J, *Nitrate*, Tables 13 and 14). Although 6 changes at specific Delta locations and for specific months may be substantial on a relative basis, the 7 absolute concentration of nitrate in Delta waters would remain low (<1.4 mg/L-N) in relation to the 8 drinking water MCL of 10 mg/L-N, as well as all other thresholds identified in Table 8-50. Long-term 9 average nitrate concentrations are anticipated to remain below 1 mg/L-N at all 11 assessment 10 locations except the San Joaquin River at Buckley Cove, where long-term average concentrations 11 would be somewhat above 1 mg/L-N. Nevertheless, at this location, long-term average nitrate 12 concentration would be somewhat reduced under Alternative 3, relative to Existing Conditions and 13 would be nearly the same (i.e., any increase would be negligible) as that under the No Action 14 Alternative. No additional exceedances of the MCL are anticipated at any location (Appendix 8], 15 Nitrate, Table 13). On a monthly average basis and on a long term annual average basis, for all 16 modeled years and for the drought period (1987–1991) only, use of assimilative capacity available 17 under Existing Conditions and the No Action Alternative, relative to the drinking water MCL of 10 18 mg/L-N, was low or negligible (i.e., <5%) for all locations and months, except for Jones PP in 19 November, where use of assimilative capacity available under Existing Conditions was 6.5% in the 20 drought period (1987–1991) (Appendix 8J, Nitrate, Table 15).

- Nitrate concentrations will likely be higher than the modeling results indicate in certain locations.
  This includes in the Sacramento River between Freeport and Mallard Island and other areas in the
  Delta downstream of Freeport that are influenced by Sacramento River water. These increases are
  associated with ammonia and nitrate that are discharged from the SRWTP, which are not included in
  the modeling.
- 26 Under Existing Conditions, most of the ammonia discharged from the SRWTP is converted to • 27 nitrate downstream of the facility's discharge at Freeport, and thus, nitrate concentrations 28 under Existing Conditions in these areas are expected to be higher than the modeling predicts, 29 the increase becoming greater with increasing distance downstream. However, the increase in 30 nitrate concentrations downstream of the SRWTP is expected to be small—the existing increase 31 appears to be from approximately 0.1 mg/L-N to approximately 0.4–0.5 mg/L-N over this reach, 32 due to approximately a 1:1 conversion of ammonia-N to nitrate-N (Central Valley Regional 33 Water Quality Control Board 2010a:32).
- Under Alternative 3, the planned upgrades to the SRWTP, which include nitrification/partial
   denitrification, would substantially decrease ammonia concentrations in the discharge, but
   would increase nitrate concentrations in the discharge up to 10 mg/L-N, which is substantially
   higher than under Existing Conditions.
- Overall, under Alternative 3, the nitrogen load from the SRWTP discharge is expected to decrease (by up to 50%), relative to Existing Conditions, due to nitrification/partial dentrification upgrades at the SRWTP facility. Thus, while concentrations of nitrate downstream of the facility are expected to be higher than modeling results indicate for both Existing
  Conditions and Alternative 3, the increase is expected to be greater under Existing Conditions than for Alternative 3 due to the upgrades that are assumed under Alternative 3.

- 1 The other areas in which nitrate concentrations will be higher than the modeling results indicate are 2 immediately downstream of other wastewater treatment plants that practice nitrification, but not 3 denitrification (e.g., City of Rio Vista Beach WWTF, Town of Discovery Bay WWTF, City of Stockton 4 RWCF). For all such facilities in the Delta, the Regional Water Boards have issued NPDES permits 5 that allow discharge of wastewater containing nitrate into the Delta, and under these permits, the 6 State has determined that no beneficial uses are adversely affected by the discharge, and that the 7 discharger's use of available assimilative capacity of the water body is acceptable. When dilution is 8 necessary in order for the discharge to be in compliance with the Basin Plans (which incorporate the 9 10 mg/L-N MCL by reference), not all of the assimilative capacity of the receiving water is granted to 10 the discharger. Thus, limited decreases in flows are not anticipated to result in systemic 11 exceedances of the MCLs by these POTWs. Furthermore, NPDES permits are renewed on a 5-year 12 basis, and thus, if under changes in flows, dilution was no longer sufficient to maintain nitrate below 13 the MCL in the receiving water, the NPDES permit renewal process would address such cases.
- Therefore, any increases in nitrate-N concentrations that may occur at certain locations within the
   Delta would not be of frequency, magnitude and geographic extent that would adversely affect any
   beneficial uses or substantially degrade the water quality at these locations, with regards to nitrate.

## 17 SWP/CVP Export Service Areas

- Assessment of effects of nitrate in the SWP and CVP Export Service Areas is based on effects on
   nitrate-N at the Banks and Jones pumping plants.
- 20 Results of the mixing calculations indicate that under Alternative 3i, relative to Existing Conditions 21 and the No Action Alternative, nitrate concentrations at Banks and Jones pumping plants are 22 anticipated to decrease on a long-term average annual basis (Appendix 8J, Nitrate, Tables 13 and 23 14). During the late summer, particularly in the drought period assessed, concentrations are 24 expected to increase, but the absolute value of these changes (i.e., in mg/L-N) is small. Additionally, 25 given the many factors that contribute to potential algal blooms in the SWP and CVP canals within 26 the Export Service Area, and the lack of studies that have shown a direct relationship between 27 nutrient concentrations in the canals and reservoirs and problematic algal blooms in these water 28 bodies, there is no basis to conclude that these small (i.e., generally <0.3 mg/L-N), seasonal increases 29 in nitrate concentrations would increase the potential for problem algal blooms in the SWP and CVP 30 Export Service Area. No additional exceedances of the MCL are anticipated (Appendix 8J, Nitrate, 31 Table 13). On a monthly average basis and on a long term annual average basis, for all modeled 32 years and for the drought period (1987–1991) only, use of assimilative capacity available under 33 Existing Conditions and the No Action Alternative, relative to the 10 mg/L-N MCL, was negligible 34 (<4%) for both Banks and Jones pumping plants (Appendix 8], *Nitrate*, Table 15).
- Any increases in nitrate-N concentrations that may occur in water exported via Banks and Jones
   pumping plants are not expected to result in adverse effects to beneficial uses or substantially
   degrade the quality of exported water, with regards to nitrate.
- 38 *NEPA Effects:* In summary, based on the discussion above, the effects on nitrate from implementing
   39 CM1 are considered to be not adverse.
- 40 *CEQA Conclusion:* Key findings discussed in the effects assessment provided above are summarized
- 41 here, and are then compared to the CEQA thresholds of significance (defined in Section 8.3.2) for the
- 42 purpose of making the CEQA impact determination for this constituent. For additional details on the

- effects assessment findings that support this CEQA impact determination, see the effects assessment
   discussion that immediately precedes this conclusion.
- 3 Nitrate-N concentrations are generally low in the reservoirs and rivers of the watersheds, owing to
- 4 substantial dilution available for point sources and the lack of substantial nonpoint sources of
- 5 nitrate-N upstream of the SRWTP in the Sacramento River watershed, and in the watersheds of the 6 eastern tributaries (Cosumnes, Mokelumne, and Calaveras Rivers). Although higher in the San
- 7 Joaquin River watershed, nitrate-N concentrations are not well-correlated with flow rates.
- 8 Consequently, any modified reservoir operations and subsequent changes in river flows under
- 9 Alternative 3, relative to Existing Conditions, are expected to have negligible, if any, effects on
- 10 reservoir and river nitrate-N concentrations upstream of Freeport in the Sacramento River
- 11 watershed and upstream of the Delta in the San Joaquin River watershed.
- 12In the Delta, results of the mixing calculations indicate that under Alternative 3, relative to Existing13Conditions, nitrate concentrations throughout the Delta are anticipated to remain low (<1.4 mg/L-</td>14N) relative to adopted objectives. No additional exceedances of the MCL are anticipated at any15location, and use of assimilative capacity available under Existing Conditions, relative to the16drinking water MCL of 10 mg/L-N, was low or negligible (i.e., <5%) for virtually all locations and</td>17months.
- Assessment of effects of nitrate in the SWP and CVP Export Service Areas is based on effects on
  nitrate-N concentrations at the Banks and Jones pumping plants. Results of the mixing calculations
  indicate that under Alternative 3, relative to Existing Conditions, long-term average nitrate
  concentrations at Banks and Jones pumping plants are anticipated to change negligibly. No
  additional exceedances of the MCL are anticipated, and use of assimilative capacity available under
  Existing Conditions, relative to the MCL was negligible (i.e., <4%) for both Banks and Jones pumping</li>
  plants for all months.
- 25 Based on the above, there would be no substantial, long-term increase in nitrate-N concentrations in 26 the rivers and reservoirs upstream of the Delta, in the Delta Region, or the waters exported to the 27 CVP and SWP service areas under Alternative 3 relative to Existing Conditions. As such, this 28 alternative is not expected to cause additional exceedance of applicable water quality 29 objectives/criteria by frequency, magnitude, and geographic extent that would cause adverse effects 30 on any beneficial uses of waters in the affected environment. Because nitrate concentrations are not 31 expected to increase substantially, no long-term water quality degradation is expected to occur and, 32 thus, no adverse effects to beneficial uses would occur. Nitrate is not 303(d) listed within the 33 affected environment and thus any increases that may occur in some areas and months would not 34 make any existing nitrate-related impairment measurably worse because no such impairments 35 currently exist. Because nitrate is not bioaccumulative, increases that may occur in some areas and 36 months would not bioaccumulate to greater levels in aquatic organisms that would, in turn, pose 37 substantial health risks to fish, wildlife, or humans. This impact is considered to be less than 38 significant. No mitigation is required.

# 39 Impact WQ-16: Effects on Nitrate Concentrations Resulting from Implementation of CM2 40 CM21

- 41 **NEPA Effects:** Effects of CM2–CM21 on nitrate under Alternative 3 would be the same as those
- 42 discussed for Alternative 1A and are considered not to be adverse.

*CEQA Conclusion*: CM2–CM21 proposed under Alternative 3 would be similar to those proposed
 under Alternative 1A. As such, effects on nitrate resulting from the implementation of CM2–CM21
 would be similar to those previously discussed for Alternative 1A. This impact is considered to be
 less than significant. No mitigation is required.

# Impact WQ-17: Effects on Dissolved Organic Carbon Concentrations Resulting from Facilities Operations and Maintenance (CM1)

### 7 **Upstream of the Delta**

8 Under Alternative 3, there would be no substantial change to the sources of DOC within the 9 watersheds upstream of the Delta. Moreover, long-term average flow and DOC levels in the 10 Sacramento River at Hood and San Joaquin River at Vernalis are poorly correlated. Thus changes in 11 system operations and resulting reservoir storage levels and river flows would not be expected to 12 cause a substantial long-term change in DOC concentrations in the water bodies upstream of the 13 Delta. Any negligible changes in DOC levels in water bodies upstream of the Delta under Alternative 14 3, relative to Existing Conditions and the No Action Alternative, would not be of sufficient frequency, 15 magnitude and geographic extent that would adversely affect any beneficial uses or substantially 16 degrade the quality of these water bodies, with regards to DOC.

## 17 **Delta**

Modeling scenarios included assumptions regarding how certain habitat restoration activities (CM2
and CM4) would affect Delta hydrodynamics, To the extent that restoration actions alter
hydrodynamics within the Delta region, which affects mixing of source waters, these effects are
included in this assessment of operations-related water quality changes (i.e., CM1). Other effects of
CM2-CM21 not attributable to hydrodynamics, for example, additional loading of a constituent to
the Delta, are discussed within the impact header for CM2-CM21. See section 8.3.1.3 for more
information.

25 Under Alternative 3, the geographic extent of effects pertaining to long-term average DOC

26 concentrations in the Delta would be similar to that previously described for Alternative 1A, 27 although the magnitude of predicted long-term change and relative frequency of concentration 28 threshold exceedances would be less. Modeled effects would be greatest at Franks Tract, Rock 29 Slough, and Contra Costa PP No. 1., where for the 16-year hydrologic period and the modeled 30 drought period, long-term average concentration increases ranging from 0.2–0.3 mg/L would be 31 predicted (<8% net increase) (Appendix 8K, Organic Carbon, DOC Table 4). Increases in long-term 32 average concentrations would correspond to more frequent concentration threshold exceedances, 33 with the greatest change occurring at Rock Slough and Contra Costa PP No. 1 locations. For Rock 34 Slough, long-term average DOC concentrations exceeding 3 mg/L would increase from 52% under 35 Existing Conditions to 65% under the Alternative 3 (an increase from 47% to 63% for the drought 36 period), and concentrations exceeding 4 mg/L would increase from 30% to 33% (32% to 38% for 37 the drought period). For Contra Costa PP No. 1, long-term average DOC concentrations exceeding 3 38 mg/L would increase from 52% under Existing Conditions to 65% under Alternative 3 45% to 67% 39 for the drought period), and concentrations exceeding 4 mg/L would increase from 32% to 37% 40 (35% to 42% for the drought period). Relative change in frequency of threshold exceedance for other assessment locations would be similar or less. While Alternative 3 would generally lead to 41 42 slightly higher long-term average DOC concentrations ( $\leq 0.3 \text{ mg/L}$ ) at some municipal water intakes 43 and Delta interior locations, the predicted change would not be expected to adversely affect MUN

- beneficial uses, or any other beneficial use. This comparison to Existing Conditions reflects changes
   in DOC due to both Alternative 3 operations (including north Delta intake capacity of 6,000 cfs and
- 3 numerous other components of Operational Scenario A) and climate change/sea level rise.
- 4 In comparison, Alternative 3 relative to the No Action Alternative would generally result in a 5 magnitude of change similar to that discussed for the comparison to Existing Conditions. Maximum 6 increases of 0.1–0.2 mg/L DOC (i.e., ≤7%) would be predicted at Franks Tract, Rock Slough, and 7 Contra Costa PP No. 1 relative to No Action Alternative (Appendix 8K, Organic Carbon, DOC Table 4). 8 Threshold concentration exceedance frequency trends would also be similar to those discussed for 9 the existing condition comparison, with exception to the predicted 4 mg/L exceedance frequency at 10 Buckley Cove. In comparison to the No Action Alternative, the frequency which long-term average 11 DOC concentrations exceeded 4 mg/L at Buckley Cove would increase from 27% to 33% (42% to 12 63% for the modeled drought period). While the Alternative 3 would generally lead to slightly 13 higher long-term average DOC concentrations at some Delta assessment locations when compared 14 to No Action Alternative conditions, the predicted change would not be expected to adversely affect 15 MUN beneficial uses, or any other beneficial use, particularly when considering the relatively small 16 change in long-term annual average concentration. Unlike the comparison to Existing Conditions, 17 this comparison to the No Action Alternative reflects changes in DOC due to only Alternative 3 18 operations.
- As discussed for Alternative 1A, substantial change in ambient DOC concentrations would need to
  occur before significant changes in drinking water treatment plant design or operations are
  triggered. The increases in long-term average DOC concentrations estimated to occur at various
  Delta locations under Alternative 3 are of sufficiently small magnitude that they would not require
  existing drinking water treatment plants to substantially upgrade treatment for DOC removal above
  levels currently employed.
- Relative to existing and No Action Alternative conditions, Alternative 3 would lead to predicted
  improvements in long-term average DOC concentrations at Barker Slough, as well as Banks and
  Jones pumping plants (discussed below). At Barker Slough, long-term average DOC concentrations
  would be predicted to decrease by as much as 0.1–0.2 mg/L, depending on baseline conditions
  comparison and modeling period.

# 30 SWP/CVP Export Service Areas

31 Under Alternative 3, modeled long-term average DOC concentrations would decrease at Banks and 32 Jones pumping plants for both the modeled 16-year hydrologic period and the modeled drought 33 period, relative to Existing Conditions and the No Action Alternative. Relative to Existing Conditions, 34 long-term average DOC concentrations at Banks would be predicted to decrease by 0.3 mg/L (0.1 35 mg/L during drought period) (Appendix 8K, Organic Carbon, DOC Table 4). At Jones, long-term 36 average DOC concentrations would be predicted to decrease by 0.2 mg/L (<0.1 mg/L during drought 37 period). Such decreases in long-term average DOC, however, would not necessarily translate into 38 lower exceedance frequencies for concentration thresholds. To the contrary, long-term average DOC 39 concentrations at Banks exceeding 3 mg/L would increase from 64% under Existing Conditions to 40 69% under Alternative 3 (57% to 92% for the drought period), and at Jones would increase from 41 71% to 77% (72% to 88% for the drought period). In contrast, however, the frequency of 42 concentrations exceeding 4 mg/L at Banks and Jones would decrease or remain relatively 43 unchanged. Comparisons to the No Action Alternative yield similar trends, but with slightly smaller 44 16-year hydrologic period and drought period changes. Overall, modeling results for the SWP/CVP

- Export Service Areas predict an overall long-term improvement in Export Service Areas water
   quality, primarily through a reduction in exports of water exceeding 4 mg/L.
- Similar to the discussion pertaining to the No Action Alternative, maintenance of SWP and CVP
  facilities under Alternative 3 would not be expected to create new sources of DOC or contribute
  towards a substantial change in existing sources of DOC in the affected area. Maintenance activities
  would not be expected to cause any substantial change in long-term average DOC concentrations
  such that MUN beneficial uses, or any other beneficial use, would be adversely affected.
- 8 **NEPA Effects:** In summary, Alternative 3, relative to the No Action Alternative, would not cause a 9 substantial long-term change in DOC concentrations in the water bodies upstream of the Delta. 10 Long-term average DOC concentrations at Banks and Jones pumping plants are predicted to decrease by as much as 0.4 mg/L, while long-term average DOC concentrations for some Delta 11 12 interior locations, including Contra Costa PP #1, are predicted to increase by as much as 0.2 mg/L. 13 The increase in long-term average DOC concentration that could occur within the Delta interior 14 would not be of sufficient magnitude to adversely affect the MUN beneficial use, or any other 15 beneficial uses, of Delta waters. The effect of Alternative 1A operations and maintenance (CM1) on 16 DOC is determined not to be adverse.
- *CEQA Conclusion*: Key findings discussed in the effects assessment provided above are summarized
   here, and are then compared to the CEQA thresholds of significance (defined in Section 8.3.2) for the
   purpose of making the CEQA impact determination for this constituent. For additional details on the
   effects assessment findings that support this CEQA impact determination, see the effects assessment
   discussion that immediately precedes this conclusion.
- While greater water demands under the Alternative 3 would alter the magnitude and timing of
  reservoir releases north, south and east of the Delta, these activities would have no substantial effect
  on the various watershed sources of DOC. Moreover, long-term average flow and DOC at Sacramento
  River at Hood and San Joaquin River at Vernalis are poorly correlated; therefore, changes in river
  flows would not be expected to cause a substantial long-term change in DOC concentrations
  upstream of the Delta.
- Relative to Existing Conditions, Alternative 3 would result in relatively small increases (i.e., ≤8%) in
  long-term average DOC concentrations at some Delta interior locations, including Franks Tract, Rock
  Slough, and Contra Costa PP No. 1. However, these increases would not substantially increase the
  frequency with which long-term average DOC concentrations exceeds 2, 3, or 4 mg/L. While
  Alternative 3 would generally lead to slightly higher long-term average DOC concentrations (≤0.3
  mg/L) within the Delta interior and some municipal water intakes, the predicted change would not
  be expected to adversely affect MUN beneficial uses, or any other beneficial use.
- The assessment of Alternative 3 effects on DOC in the SWP/CVP Export Service Areas is based on assessment of changes in DOC concentrations at Banks and Jones pumping plants. Relative to the existing condition, long-term average DOC concentrations would decrease by as much as 0.3 mg/L at Banks and Jones pumping plants, although slightly more frequent export of >3 mg/L DOC water is predicted. Nevertheless, an overall improvement in DOC-related water quality would be predicted in the SWP/CVP Export Service Areas.
- 41 Based on the above, Alternative 3 operation and maintenance would not result in any substantial
- 42 change in long-term average DOC concentration upstream of the Delta or result in substantial
- 43 increase in the frequency with which long-term average DOC concentrations exceeds 2, 3, or 4 mg/L

1 levels at the 11 assessment locations analyzed for the Delta. Modeled long-term average DOC 2 concentrations would increase by no more than 0.3 mg/L at any single Delta assessment location 3 (i.e.,  $\leq 8\%$  relative increase), with long-term average concentrations estimated to remain at or below 4 4.0 mg/L at all Delta locations assessed, with the exception of Buckley Cove on the San Joaquin River 5 during the drought period modeled. Nevertheless, long-term average concentrations at Buckley 6 Cove are predicted to remain the same during the drought period, relative to Existing Conditions. 7 The increases in long-term average DOC concentration that could occur within the Delta would not 8 be of sufficient magnitude to adversely affect the MUN beneficial use, or any other beneficial uses, of 9 Delta waters or waters of the SWP/CVP Service Area. Because DOC is not bioaccumulative, the 10 increases in long-term average DOC concentrations would not directly cause bioaccumulative 11 problems in aquatic life or humans. Finally, DOC is not causing beneficial use impairments and thus 12 is not 303(d) listed for any water body within the affected environment. Thus, the increases in long-13 term average DOC that could occur at various locations would not make any beneficial use 14 impairment measurably worse. Because long-term average DOC concentrations are not expected to 15 increase substantially, no long-term water quality degradation with respect to DOC is expected to 16 occur and, thus, no adverse effects on beneficial uses would occur. This impact is considered to be 17 less than significant. No mitigation is required.

# 18 Impact WQ-18: Effects on Dissolved Organic Carbon Concentrations Resulting from 19 Implementation of CM2-CM21

- 20 **NEPA Effects:** CM2–CM21 proposed under Alternative 3 would be the same as those proposed 21 under Alternative 1A. As such, effects on DOC resulting from the implementation of CM2-CM21 22 would be similar to those previously discussed for Alternative 1A. In summary, CM4–CM7 and CM10 23 could contribute substantial amounts of DOC to raw drinking water supplies, largely depending on 24 final design and operational criteria for the related wetland and riparian habitat restoration 25 activities. Substantially increased long-term average DOC in raw water supplies could lead to a need 26 for treatment plant upgrades in order to appropriately manage DBP formation in treated drinking 27 water. This potential for future DOC increases would lead to substantially greater associated risk of 28 long-term adverse effects on the MUN beneficial use.
- 29 In addition to and to supplement Mitigation Measure WO-18, the project proponents have 30 incorporated into the BDCP, as set forth in EIR/EIS Appendix 3B, Environmental Commitments, AMMs, and CMs, a separate, other commitment to address the potential increased water treatment 31 32 costs that could result from DOC concentration effects on municipal and industrial water purveyor 33 operations. Potential options for making use of this financial commitment include funding or 34 providing other assistance towards implementing treatment for DOC and/or DBPs or DOC source 35 control strategies. Please refer to Appendix 3B for the full list of potential actions that could be taken 36 pursuant to this commitment in order to reduce the water quality treatment costs associated with 37 water quality effects relating to DOC.
- 38 In summary, the habitat restoration elements of CM4-CM7 and CM10 under Alternative 3 would 39 present new localized sources of DOC to the study area, and in some circumstances would substitute 40 for existing sources related to replaced agriculture. Depending on localized hydrodynamics and 41 proximity to municipal drinking water intakes, such restoration activities could contribute 42 substantial amounts of DOC to municipal raw water. Substantial increases in municipal raw water 43 DOC could necessitate changes in water treatment plant operations or require treatment plant 44 upgrades in order to maintain DBP compliance, and thus would constitute an adverse effect on 45 water quality. Mitigation Measure WQ-18 is available to reduce these effects.

*CEQA Conclusion*: Effects of CM4–CM7 and CM10 on DOC under Alternative 3 would be similar to
 those discussed for Alternative 1A. Similar to the discussion for Alternative 1A, this impact is
 considered to be significant and mitigation is required. It is uncertain whether implementation of
 Mitigation Measure WQ-18 would reduce identified impacts to a less-than-significant level. Hence,
 this impact remains significant and unavoidable.

- Mitigation Measure WQ-18: Design Wetland and Riparian Habitat Features to Minimize
   Effects on Municipal Intakes
- 8 Please see Mitigation Measure WQ-18 under Impact WQ-18 in the discussion of Alternative 1A.

# 9 Impact WQ-19: Effects on Pathogens Resulting from Facilities Operations and Maintenance 10 (CM1)

- *NEPA Effects*: Effects of CM1 on pathogens under Alternative 3 would be the same as those
   discussed for Alternative 1A and are considered to not be adverse.
- *CEQA Conclusion:* Effects of CM1 on pathogens under Alternative 3 would be the same as those
   discussed for Alternative 1A, and are summarized here, then compared to the CEQA thresholds of
   significance (defined in Section 8.3.2) for the purpose of making the CEQA impact determination for
   this constituent. For additional details on the effects assessment findings that support this CEQA
   impact determination, see the effects assessment discussion under Alternative 1A.
- River flow rate and reservoir storage reductions that would occur due to implementation of CM1 (water facilities and operations) under Alternative 3, relative to Existing Conditions, would not be expected to result in a substantial adverse change in pathogen concentrations in the reservoirs and rivers upstream of the Delta, given the small magnitude of urban runoff contributions relative to the magnitude of river flows, that pathogen concentrations in the rivers have a minimal relationship to river flow rate, and the expected reduced pollutant loadings in response to NPDES stormwaterrelated regulations.
- It is expected there would be no substantial change in Delta pathogen concentrations in response to
  a shift in the Delta source water percentages under this alternative or substantial degradation of
  these water bodies, with regard to pathogens. This conclusion is based on the Pathogens Conceptual
  Model, which found that pathogen sources in close proximity to a Delta site appear to have the
  greatest influence on pathogen levels at the site, rather than the primary source(s) of water to the
  site. In-Delta potential pathogen sources, including water-based recreation, tidal habitat, wildlife,
  and livestock-related uses, would continue under this alternative.
- In the SWP/CVP Export Service Areas waters, relative to Existing Conditions, an increased
   proportion of water coming from the Sacramento River would not adversely affect beneficial uses in
   the SWP/CVP Export Service Areas. The pathogen levels in the Sacramento River are similar to or
   lower than the water diverted at the Delta export pumps. Further, it is localized sources of
   pathogens that appear to have the greatest influence on concentrations. Thus, an increased
   proportion of Sacramento River water diverted to the SWP/CVP Export Service Areas would result
   in minimal changes in pathogen levels in the SWP/CVP Export Service Areas waters.
- 39 Therefore, this alternative is not expected to cause additional exceedance of applicable water quality
- 40 objectives by frequency, magnitude, and geographic extent that would cause adverse effects on any
- 41 beneficial uses of waters in the affected environment. Because pathogen concentrations are not
- 42 expected to increase substantially, no long-term water quality degradation for pathogens is

- 1 expected to occur and, thus, no adverse effects on beneficial uses would occur. The San Joaquin
- 2 River in the Stockton Deep Water Ship Channel is Clean Water Act section 303(d) listed for
- 3 pathogens. Because no measurable increase in Deep Water Ship Channel pathogen concentrations
- 4 are expected to occur on a long-term basis, further degradation and impairment of this area is not
- 5 expected to occur. Finally, pathogens are not bioaccumulative constituents. This impact is
- 6 considered to be less than significant. No mitigation is required.

## 7 Impact WQ-20: Effects on Pathogens Resulting from Implementation of CM2–CM21

- 8 *NEPA Effects*: Effects of CM2-CM21 on pathogens under Alternative 3 would be the same as those
   9 discussed for Alternative 1A and are considered to not be adverse.
- *CEQA Conclusion*: CM2-CM21 proposed under Alternative 3 would be similar to those proposed
   under Alternative 1A. As such, effects on pathogens resulting from the implementation of CM2 CM21 would be similar to those previously discussed for Alternative 1A. This impact is considered
   to be less than significant. No mitigation is required.

# 14 Impact WQ-21: Effects on Pesticide Concentrations Resulting from Facilities Operations and 15 Maintenance (CM1)

## 16 Upstream of the Delta

- For the same reasons stated for the No Action Alternative, under Alternative 3, no specific
  operations or maintenance activity of the SWP or CVP would substantially drive a change in
  pesticide use, and thus pesticide sources would remain unaffected upstream of the Delta.
  Nevertheless, changes in the timing and magnitude of reservoir releases could have an effect on
  available dilution capacity along river segments such as the Sacramento, Feather, American, and San
  Joaquin Rivers.
- 23 Under Alternative 3, winter (November–March) and summer (April–October) season average flow 24 rates on the Sacramento River at Freeport, American River at Nimbus, Feather River at Thermalito 25 and the San Joaquin River at Vernalis would change. Relative to existing condition and No Action 26 Alternative, seasonal average flow rates on the Sacramento would decrease no more than 7% during 27 the summer and 2% during the winter (Appendix 8L, *Pesticides*, Tables 1–4). On the Feather River, 28 average flow rates would decrease no more than 14% during the summer, but would increase by as 29 much as 18% in the winter. Similarly, American River average flow rates would decrease by as much 30 as 16% in the summer but would increase by as much as 6% in the winter. Seasonal average flow 31 rates on the San Joaquin River would decrease by as much as 12% in the summer, but increase by as 32 much as 1% in the winter. For the same reasons stated for the No Action Alternative, decreased 33 seasonal average flow of  $\leq 16\%$  is not considered to be of sufficient magnitude to substantially 34 increase pesticide concentrations or alter the long-term risk of pesticide-related toxicity to aquatic
- 35 life, nor adversely affect other beneficial uses of water bodies upstream of the Delta.

# 36 **Delta**

Sources of diuron, OP and pyrethroid insecticides to the Plan Area include direct input of surface
 runoff from in-Delta agriculture and Delta urbanized areas as well as inputs from rivers upstream of
 the Delta. Similar to Upstream of the Delta, CVP/SWP operations would not affect these sources.

40 Under Alternative 3, the distribution and mixing of Delta source waters would change. Percentage
41 change in monthly average source water fraction were evaluated for the modeled 16-year (1976–

1 1991) hydrologic period and a representative drought period (1987–1991), with special attention 2 given to changes in San Joaquin River, Sacramento River and Delta Agriculture sources water 3 fractions. Relative to Existing Conditions, under Alternative 3 modeled San Joaquin River fractions 4 would increase greater than 10% at (not including Banks and Jones, discussed below) Rock Slough 5 and Contra Costa PP No. 1 (Appendix 8D, Source Water Fingerprinting Results). At Rock Slough, San 6 Joaquin River source water fractions when modeled for the 16-year hydrologic period would 7 increase 11% during March, while at Contra Costa PP No. 1 San Joaquin River source water fractions 8 when modeled for the 16-year hydrologic period would increase 14% during March. Corresponding 9 increases for the modeled drought period would not be greater than 7% at Rock Slough or Contra Costa PP No. 1. Relative to Existing Conditions, there would be no modeled increases in Sacramento 10 11 River fractions greater than 10% (with exception to Banks and Jones which are discussed below) 12 and Delta agricultural fractions greater than 7%. These modeled changes in the source water 13 fractions of Sacramento, San Joaquin and Delta agriculture water are not of sufficient magnitude to 14 substantially alter the long-term risk of pesticide-related toxicity to aquatic life, nor adversely affect 15 other beneficial uses of the Delta.

16 When compared to the No Action Alternative, changes in source water fractions would be similar in 17 season, geographic extent, and magnitude to those discussed for Existing Conditions with exception 18 to Buckley Cove during the modeled drought period. At Buckley Cove, modeled drought period San 19 Joaquin River fractions would increase 13% in July and 24% in August when compared to No Action 20 Alternative (Appendix 8D, Source Water Fingerprinting Results). These increases would primarily 21 balance through decreases in Sacramento River water and eastside tributary waters. Nevertheless, 22 the San Joaquin River would only account for 37% of the total source water volume at Buckley Cove 23 in July and August during the modeled drought period. As such, these modeled changes in the source 24 water fractions of Sacramento, San Joaquin and Delta agriculture water are not of sufficient 25 magnitude to substantially alter the long-term risk of pesticide-related toxicity to aquatic life, nor 26 adversely affect other beneficial uses of the Delta.

### 27 SWP/CVP Export Service Areas

28 Assessment of effects in SWP/CVP Export Service Areas is based on effects seen in the Plan Area at 29 the Banks and Jones pumping plants. Under Alternative 3, Sacramento River source water fractions 30 would increase substantially at both Banks and Jones pumping plants relative to Existing Conditions 31 and the No Action Alternative (Appendix 8D, Source Water Fingerprinting Results). At Banks 32 pumping plant, Sacramento source water fractions would generally increase from 12–34% for the 33 period of January through June (12–22% for March through May of the modeled drought period) 34 and at Jones pumping plant Sacramento source water fractions would generally increase from 18– 35 39% for the period of January through June (12–36% for February through June of the modeled drought period). These increases in Sacramento source water fraction would primarily balance 36 37 through equivalent decreases in San Joaquin River water. Based on the general observation that San 38 Joaquin River, in comparison to the Sacramento River, is a greater contributor of OP insecticides in 39 terms of greater frequency of incidence and presence at concentrations exceeding water quality 40 benchmarks, modeled increases in Sacramento River fraction at Banks and Jones would generally 41 represent an improvement in export water quality respective to pesticides.

*NEPA Effects*: In summary, the changes in long-term average flows on the Sacramento, Feather,
 American, and San Joaquin Rivers, under Alternative 3 relative to the No Action Alternative, are of
 insufficient magnitude to substantially increase the long-term risk of pesticide-related water quality
 degradation and related toxicity to aquatic life in these water bodies upstream of the Delta.

Similarly, modeled changes in source water fractions to the Delta are of insufficient magnitude to
 substantially alter the long-term risk of pesticide-related water quality degradation and related
 toxicity to aquatic life in the Delta or CVP/SWP export service areas. The effects on pesticides from
 operations and maintenance (CM1) are determined not to be adverse.

*CEQA Conclusion:* Key findings discussed in the effects assessment relative to Existing Conditions is
 provided above are summarized here, and are then compared to the CEQA thresholds of significance
 (defined in Section 8.3.2) for the purpose of making the CEQA impact determination for this
 constituent. For additional details on the effects assessment findings that support this CEQA impact
 determination, see the effects assessment discussion that immediately precedes this conclusion.

- 10Sources of pesticides upstream of the Delta include direct input of pesticide containing surface11runoff from agriculture and urbanized areas. Flows in rivers receiving these discharges dilute these12pesticide inputs. Relative to Existing Conditions, however, modeled changes in long-term average13flows on the Sacramento, Feather, American, and San Joaquin Rivers are of insufficient magnitude to14substantially increase the long-term risk of pesticide-related water quality degradation and related15toxicity to aquatic life in these water bodies upstream of the Delta.
- 16 In the Delta, sources of pesticides include direct input of surface runoff from Delta agriculture and 17 Delta urbanized areas as well as inputs from rivers upstream of the Delta. While facilities operations 18 and maintenance activities would not affect these sources, changes in Delta source water fraction 19 could change the relative risk associated with pesticide related toxicity to aquatic life. Under 20 Alternative 3, however, modeled changes in source water fractions relative to Existing Conditions 21 are of insufficient magnitude to substantially alter the long-term risk of pesticide-related toxicity to 22 aquatic life within the Delta, nor would such changes result in adverse pesticide-related effects on 23 any other beneficial uses of Delta waters.
- The assessment of Alternative 3 effects on pesticides in the SWP/CVP Export Service Areas is based on assessment of changes predicted at Banks and Jones pumping plants. As just discussed regarding effects to pesticides in the Delta, modeled changes in source water fractions at the Banks and Jones pumping plants are of insufficient magnitude to substantially alter the long-term risk of pesticiderelated toxicity to aquatic life beneficial uses, or any other beneficial uses, in water bodies of the SWP and CVP export service area.
- 30 Based on the above, Alternative 3 would not result in any substantial change in long-term average 31 pesticide concentration or result in substantial increase in the anticipated frequency with which 32 long-term average pesticide concentrations would exceed aquatic life toxicity thresholds or other 33 beneficial use effect thresholds upstream of the Delta, at the 11 assessment locations analyzed for 34 the Delta, or the SWP/CVP service area. Numerous pesticides are currently used throughout the 35 affected environment, and while some of these pesticides may be bioaccumulative, those present-36 use pesticides for which there is sufficient evidence for their presence in waters affected by SWP 37 and CVP operations (i.e., diazinon, chlorpyrifos, diuron, and pyrethroids) are not considered 38 bioaccumulative, and thus changes in their concentrations would not directly cause bioaccumulative 39 problems in aquatic life or humans. Furthermore, while there are numerous 303(d) listings 40 throughout the affected environment that name pesticides as the cause for beneficial use 41 impairment, the modeled changes in upstream river flows and Delta source water fractions would 42 not be expected to make any of these beneficial use impairments measurably worse. Because long-43 term average pesticide concentrations are not expected to increase substantially, no long-term 44 water quality degradation with respect to pesticides is expected to occur and, thus, no adverse

- effects on beneficial uses would occur. This impact is considered to be less than significant. No
   mitigation is required.
- Impact WQ-22: Effects on Pesticide Concentrations Resulting from Implementation of CM2 CM21

5 **NEPA Effects:** CM2–CM21 proposed under Alternative 3 would be the same as those proposed 6 under Alternative 1A. As such, effects on pesticides resulting from the implementation of CM2– 7 CM21 would be similar to those previously discussed for Alternative 1A. In summary, CM13 8 proposes the use of herbicides to control invasive aquatic vegetation around habitat restoration 9 sites. Herbicides directly applied to water could include adverse effects on non-target aquatic life, 10 such as aquatic invertebrates and beneficial aquatic plants. As such, aquatic life toxicity objectives could be exceeded with sufficient frequency and magnitude such that beneficial uses would be 11 12 impacted, thus constituting an adverse effect on water quality.

In summary, based on the discussion above, the effects on pesticides from implementing CM2-CM21
 are considered to be adverse. Mitigation Measure WQ-22 would be available to reduce this adverse
 effect.

*CEQA Conclusion*: Effects of CM2-CM21 on pesticides under Alternative 3 are similar to those
 discussed for Alternative 1A. Potential environmental effects related only to CM13 are considered to
 be significant. Mitigation is required. While Mitigation Measure WQ-22 is available to partially
 reduce this impact of pesticides, no feasible mitigation is available that would reduce it to a level
 that would be less than significant.

- Mitigation Measure WQ-22: Implement Least Toxic Integrated Pest Management
   Strategies
- 23 Please see Mitigation Measure WQ-22 under Impact WQ-22 in the discussion of Alternative 1A.

# Impact WQ-23: Effects on Phosphorus Concentrations Resulting from Facilities Operations and Maintenance (CM1)

- *NEPA Effects:* Effects of water facilities and operations (CM1) on phosphorus levels in water bodies
   of the affected environment under Alternative 3 would be very similar (i.e., nearly the same) to
   those discussed for Alternative 1A. Consequently, the environmental consequences to phosphorus
   levels discussed in detail for Alternative 1A also adequately represent the effects under Alternative
   3, which are considered to be not adverse.
- *CEQA Conclusion:* Key findings discussed in the effects assessment relative to Existing Conditions is
   provided above are summarized here, and are then compared to the CEQA thresholds of significance
   (defined in Section 8.3.2) for the purpose of making the CEQA impact determination for this
   constituent. For additional details on the effects assessment findings that support this CEQA impact
   determination, see the effects assessment discussion that immediately precedes this conclusion.
- 36 Because phosphorus loading to waters upstream of the Delta is not anticipated to change, and
- 37 because changes in flows do not necessarily result in changes in concentrations or loading of
- 38 phosphorus to these water bodies, substantial changes in phosphorus concentration upstream of the
- 39 Delta are not anticipated for Alternative 3, relative to Existing Conditions.

- 1 Because phosphorus concentrations in the major source waters to the Delta are similar for much of
- 2 the year, phosphorus concentrations in the Delta are not anticipated to change substantially on a
- 3 long term-average basis under Alternative 3, relative to Existing Conditions. Algal growth rates are
- 4 limited by availability of light in the Delta, and therefore any minor increases in phosphorus levels
- 5 that may occur at some locations and times within the Delta would be expected to have little effect
- 6 on primary productivity in the Delta.
- 7 The assessment of effects of phosphorus under Alternative 3 in the SWP and CVP Export Service
- 8 Areas is based on effects on phosphorus at the Banks and Jones pumping plants. As noted above,
- 9 phosphorus concentrations in the Delta (including Banks and Jones pumping plants) are not
- 10 anticipated to change substantially on a long term-average basis.
- 11 Based on the above, there would be no substantial, long-term increase in phosphorus concentrations
- 12 in the rivers and reservoirs upstream of the Delta, in the Delta Region, or the waters exported to the
- 13 CVP and SWP service areas under Alternative 3 relative to Existing Conditions. As such, this
- 14 alternative is not expected to cause additional exceedance of applicable water quality
- 15 objectives/criteria by frequency, magnitude, and geographic extent that would cause adverse effects
- on any beneficial uses of waters in the affected environment. Because phosphorus concentrations
   are not expected to increase substantially, no long-term water quality degradation is expected to
- are not expected to increase substantially, no long-term water quality degradation is expected to
   occur and, thus, no adverse effects to beneficial uses would occur. Phosphorus is not 303(d) listed
- within the affected environment and thus any minor increases that may occur in some areas would
   not make any existing phosphorus-related impairment measurably worse because no such
- impairments currently exist. Because phosphorus is not bioaccumulative, minor increases that may
   occur in some areas would not bioaccumulate to greater levels in aquatic organisms that would, in
   turn, pose substantial health risks to fish, wildlife, or humans. This impact is considered to be less
- 24 than significant. No mitigation is required.

# Impact WQ-24: Effects on Phosphorus Concentrations Resulting from Implementation of CM2-CM21

*NEPA Effects*: Effects of CM2–CM21 on phosphorus levels in water bodies of the affected
 environment under Alternative 3 would be very similar (i.e., nearly the same) to those discussed for
 Alternative 1A. Consequently, the environmental consequences to phosphorus levels from
 implementing CM2–CM21 discussed in detail for Alternative 1A also adequately represent the
 effects of these same actions under Alternative 3, which are considered to be not adverse.

*CEQA Conclusion*: CM2-CM21 proposed under Alternative 3 would be similar to those proposed
 under Alternative 1A. As such, effects on phosphorus resulting from the implementation of CM2 CM21 would be similar to those previously discussed for Alternative 1A. This impact is considered
 to be less than significant. No mitigation is required.

# Impact WQ-25: Effects on Selenium Concentrations Resulting from Facilities Operations and Maintenance (CM1)

# 38 Upstream of the Delta

- 39 For the same reasons stated for the No Action Alternative, Alternative 3 would have negligible, if
- 40 any, effect on selenium concentrations in the rivers and reservoirs upstream of the Delta relative to
- 41 Existing Conditions and the No Action Alternative. Any negligible increases in selenium
- 42 concentrations that could occur in the water bodies of the affected environment upstream of the

- 1 Delta would not be of frequency, magnitude and geographic extent that would adversely affect any
- 2 beneficial uses or substantially degrade the quality of these water bodies, with regard to selenium.

### 3 Delta

Modeling scenarios included assumptions regarding how certain habitat restoration activities (CM2
 and CM4) would affect Delta hydrodynamics. To the extent that restoration actions alter

- 6 hydrodynamics within the Delta region, which affects mixing of source waters, these effects are
- 7 included in this assessment of operations-related water quality changes (i.e., CM1). Other effects of
- 8 CM2–CM21 not attributable to hydrodynamics, such as additional loading of a constituent to the
- 9 Delta, are discussed within the impact header for CM2–CM21. See Section 8.3.1.3 for more
- 10 information.

11 Selenium concentrations and threshold comparisons for each of the 11 modeled Delta assessment 12 locations under Alternative 3, relative to Existing Conditions and the No Action Alternative, are 13 presented in Appendix 8M, Selenium, Table M-9a for water, Tables M-13 and M-23 for most biota 14 (whole-body fish [excluding sturgeon], bird eggs [invertebrate diet], bird eggs [fish diet], and fish 15 fillets) throughout the Delta, and Tables M-30 through M-32 for sturgeon at the two western Delta 16 locations. Figures 8-59a and 8-60a present graphical distributions of predicted selenium 17 concentration changes (shown as changes in available assimilative capacity based on  $1.3 \mu g/L$ ) in 18 water at each modeled assessment location for all years. Appendix 8M, Figure M-21 provides more detail in the form of monthly patterns of selenium concentrations in water during the modeling 19 20 period.

21 Alternative 3 would result in small changes in average selenium concentrations in water at all 22 modeled Delta assessment locations relative to Existing Conditions and the No Action Alternative 23 (Appendix 8M, Selenium, Table M-9a). Long-term average concentrations at some interior and 24 western Delta locations would increase by  $0.01 \,\mu\text{g/L}$  for the entire period modeled (1976–1991). 25 These small increases in selenium concentrations in water would result in small reductions (1% or 26 less) in available assimilative capacity for selenium, relative to the 1.3  $\mu$ g/L USEPA draft water 27 quality criterion (Figures 8-59a and 8-60a). The long-term average selenium concentrations in 28 water for Alternative 3 (range  $0.09-0.38 \mu g/L$ ) would be similar to those for Existing Conditions 29 (range  $0.09-0.41 \mu g/L$ ) and the No Action Alternative (range  $0.09-0.38 \mu g/L$ ), and all would be 30 below the USEPA draft water quality criterion of  $1.3 \,\mu$ g/L (Appendix 8M, Table M-9a).

31 Relative to Existing Conditions and the No Action Alternative, Alternative 3 would result in very 32 small changes (less than 1%) in estimated selenium concentrations in most biota (whole-body fish, 33 bird eggs [invertebrate diet], bird eggs [fish diet], and fish fillets) throughout the Delta, with little 34 difference among locations (Figures 8-61a through 8-64b; Appendix 8M, Selenium, Table M-23). 35 Level of Concern Exceedance Quotients (i.e., modeled tissue divided by Level of Concern 36 benchmarks) for selenium concentrations in those biota for all years and for drought years are less 37 than 1.0 (indicating low probability of adverse effects). Similarly, Advisory Tissue Level Exceedance 38 Quotients for selenium concentrations in fish fillets for all years and drought years also are less than 39 1.0. Estimated selenium concentrations in sturgeon for the San Joaquin River at Antioch are 40 predicted to increase by about 7% relative to Existing Conditions and to the No Action Alternative in 41 all years (from about 4.7 to 5.0 mg/kg dry weight), and those for sturgeon in the Sacramento River 42 at Mallard Island are predicted to increase by about 4\$ in all years (from about 4.4 to 4.6 mg/kg dry 43 weight) (Appendix 8M, Tables M-30 and M-31). Selenium concentrations in sturgeon during drought 44 years are expected to increase by only 2% or 3% at those locations (Appendix 8M, Tables M-30 and

M-31). Detection of small changes in whole-body sturgeon such as those estimated for the western
Delta would require very large sample sizes because of the inherent variability in fish tissue
selenium concentrations. Low Toxicity Threshold Exceedance Quotients for selenium concentrations
in sturgeon in the western Delta would exceed 1.0 (indicating a higher probability for adverse
effects) for drought years at both locations (as they do for Existing Conditions and the No Action
Alternative); however, for the entire period modeled, the quotient would not be exceeded at either
location (Appendix 8M, Table M-32).

8 The disparity between larger estimated changes for sturgeon and smaller changes for other biota is 9 attributable largely to differences in modeling approaches, as described in Appendix 8M, Selenium. 10 The model for most biota was calibrated to encompass the varying concentration-dependent uptake 11 from waterborne selenium concentrations (expressed as the K<sub>d</sub>, which is the ratio of selenium 12 concentrations in particulates [as the lowest level of the food chain] relative to the waterborne 13 concentration) that was exhibited in data for largemouth bass in 2000, 2005, and 2007 at various 14 locations across the Delta. In contrast, the modeling for sturgeon could not be similarly calibrated at 15 the two western Delta locations and used literature-derived uptake factors and trophic transfer 16 factors for the estuary from Presser and Luoma (2013). As noted in the appendix, there was a 17 significant negative log-log relationship of K<sub>d</sub> to waterborne selenium concentration that reflected 18 the greater bioaccumulation rates for bass at low waterborne selenium than at higher 19 concentrations. (There was no difference in bass selenium concentrations in the Sacramento River 20 at Rio Vista in comparison to the San Joaquin River at Vernalis in 2000, 2005, and 2007 [Foe 2010], 21 despite a nearly 10-fold difference in waterborne selenium.) Thus, there is more confidence in the 22 site-specific modeling based on the Delta-wide model that was calibrated for bass data than in the 23 estimates for sturgeon based on "fixed" Kds for all years and for drought years without regard to 24 waterborne selenium concentration at the two locations in different time periods.

25 Increased water residence times could increase the bioaccumulation of selenium in biota, thereby 26 potentially increasing fish tissue and bird egg concentrations of selenium (see residence time 27 discussion in Appendix 8M, Selenium, and Presser and Luoma [2010b]). Thus, residence time was 28 assessed for its relevance to selenium bioaccumulation. Table 8-60a shows the time for neutrally 29 buoyant particles to move through the Delta (surrogate for flow and residence time). Although an 30 increase in residence time throughout the Delta is expected under the No Action Alternative, relative 31 to Existing Conditions (because of climate change and sea level rise), the change is fairly small in 32 most areas of the Delta.

33 Relative to Existing Conditions and the No Action Alternative, increases in residence times for 34 Alternative 3 would be greater in the East Delta than in other sub-regions. Relative to Existing 35 Conditions, annual average residence times for Alternative 3 in the East Delta are expected to 36 increase by more than 15 days (Table 8-60a). Relative to the No Action Alternative, annual average 37 residence times for Alternative 3 in the East Delta are expected to increase by less than 9 days. 38 Increases in residence times for other sub-regions would be smaller, especially as compared to 39 Existing Conditions and the No Action Alternative (which are longer than those modeled for the 40 South Delta). As mentioned above, these results incorporate hydrodynamic effects of both CM1 and 41 CM2 and CM4, and the effects of CM1 cannot be distinguished from the effects of CM2 and CM4. 42 However, it is expected that CM2 and CM4 are substantial drivers of the increased residence time.

Presser and Luoma (2010b) summarized and discussed selenium uptake in the Bay-Delta (including
 hydrologic conditions [e.g., Delta outflow and residence time for water], K<sub>d</sub>s [the ratio of selenium
 concentrations in particulates, as the lowest level of the food chain, relative to the waterborne
- concentration], and associated tissue concentrations [especially in clams and their consumers, such
  as sturgeon]). When the Delta Outflow Index (daily average flow per month) decreased by five-fold
  (73,732 cfs in June 1998 to 12,251 cfs in October 1998), residence time doubled (from 11 to 22
  days) and the calculated mean K<sub>d</sub> also doubled (from 3,198 to 6,501). However, when daily average
  Delta outflow in November 1999 was only 6,951 cfs (i.e., about one-half that in October 1998) and
  residence time was 70 days, the calculated mean K<sub>d</sub> (7,614) did not increase proportionally.
- 7 Models are not available to quantitatively estimate the level of changes in selenium bioaccumulation 8 as related to residence time, but the effects of residence time are incorporated in the 9 bioaccumulation modeling for selenium that was based on higher  $K_d$  values for drought years in 10 comparison to wet, normal, or all years; see Appendix 8M, Selenium. If increases in fish tissue or bird 11 egg selenium were to occur, the increases would likely be of concern only where fish tissues or bird 12 eggs are already elevated in selenium to near or above thresholds of concern. That is, where biota 13 concentrations are currently low and not approaching thresholds of concern (which, as discussed 14 above, is the case throughout the Delta, except for sturgeon in the western Delta), changes in 15 residence time alone would not be expected to cause them to then approach or exceed thresholds of 16 concern. In consideration of this factor, although the Delta as a whole is a CWA Section 303(d)-listed 17 water body for selenium, and although monitoring data of fish tissue or bird eggs in the Delta are 18 sparse, the most likely area in which biota tissues would be at levels high enough that additional 19 bioaccumulation due to increased residence time from restoration areas would be a concern is the 20 western Delta and Suisun Bay for sturgeon, as discussed above. As shown in Table 8-60a, the overall 21 increase in residence time estimated in the western Delta is 6 days relative to Existing Conditions, 22 and 4 days relative to the No Action Alternative. Given the available information, these increases are 23 small enough that they are not expected to substantially affect selenium bioaccumulation in the 24 western Delta. Because CM2 and CM4 are expected to be substantial drivers of the increased 25 residence times, further discussion is included in Impact WQ-26 below.
- 26 In summary, relative to Existing Conditions and the No Action Alternative, Alternative 3 would 27 result in essentially no change in selenium concentrations throughout the Delta for most biota (less 28 than 1%), although increases in selenium concentrations are predicted for sturgeon in the western 29 Delta. Concentrations of selenium in sturgeon would exceed only the lower benchmark, indicating a 30 low potential for effects. The modeling of bioaccumulation for sturgeon is less calibrated to site-31 specific conditions than that for other biota, which was calibrated on a robust dataset for modeling 32 of bioaccumulation in largemouth bass as a representative species for the Delta. Overall, Alternative 33 3 would not be expected to substantially increase the frequency with which applicable benchmarks 34 would be exceeded in the Delta (there being only a small increase for sturgeon relative to the low 35 benchmark and no exceedance of the high benchmark) or substantially degrade the quality of water 36 in the Delta, with regard to selenium.

### 37 SWP/CVP Export Service Areas

- Alternative 3 would result in small (0.04 µg/L) decreases in long-term average selenium
  concentrations in water at the Banks and Jones pumping plants, relative to Existing Conditions and
  the No Action Alternative, for the entire period modeled (Appendix 8M, *Selenium*, Table M-9a).
  These decreases in long-term average selenium concentrations in water would result in increases in
  available assimilative capacity for selenium at these pumping plants of 4%, relative to the 1.3 µg/L
  USEPA draft water quality criterion (Figures 8-59a and 8-60a). Furthermore, the modeled selenium
  concentrations in water for Alternative 3 (range 0.17–0.24 µg/L) would be below the USEPA draft
- 45 water quality criterion of 1.3  $\mu$ g/L (Appendix 8M, Table M-9a).

- Relative to Existing Conditions and the No Action Alternative, Alternative 3 would result in very
  small changes (less than 1%) in estimated selenium concentrations in biota (whole-body fish, bird
  eggs [invertebrate diet], and fish fillets) (Figures 8-61a through 8-64b; Appendix 8M, *Selenium*,
  Table M-23) at Banks and Jones pumping plants. Concentrations in biota would not exceed any
  selenium benchmarks for Alternative 3 (Figures 8-61a through 8-64b).
- *NEPA Effects:* Based on the discussion above, the effects on selenium (both as waterborne and as
   bioaccumulated in biota) from Alternative 3 are not considered to be adverse.
- 8 *CEQA Conclusion*: Key findings discussed in the effects assessment provided above are summarized
- 9 here, and are then compared to the CEQA thresholds of significance (defined in Section 8.3.2,
- Determination of Effects) for the purpose of making the CEQA impact determination for selenium.
   For additional details on the effects assessment findings that support this CEQA impact
- 12 determination, see the effects assessment discussion that immediately precedes this conclusion.
- 13 There are no substantial point sources of selenium in watersheds upstream of the Delta, and no 14 substantial nonpoint sources of selenium in the watersheds of the Sacramento River and the eastern 15 tributaries. Nonpoint sources in the San Joaquin Valley that contribute selenium to the Delta will be 16 controlled through a TMDL developed by the Central Valley Water Board (2001) for the lower San 17 Joaquin River, established limits for the Grassland Bypass Project, and Basin Plan objectives (Central 18 Valley Water Board [2010d] and State Water Board [2010b, 2010c]) that are expected to result in 19 decreasing discharges of selenium from the San Joaquin River to the Delta. Consequently, any 20 modified reservoir operations and subsequent changes in river flows under Alternative 3, relative to 21 Existing Conditions, are expected to cause negligible changes in selenium concentrations in water. 22 Any negligible changes in selenium concentrations that may occur in the water bodies of the affected 23 environment located upstream of the Delta would not be of frequency, magnitude, and geographic 24 extent that would adversely affect any beneficial uses or substantially degrade the quality of these 25 water bodies as related to selenium.
- 26 Relative to Existing Conditions, modeling estimates indicate that Alternative 3 would result in 27 essentially no change in selenium concentrations in water or most biota throughout the Delta, with 28 no exceedances of benchmarks for biological effects. The Low Toxicity Threshold Exceedance 29 Quotient for selenium concentrations in sturgeon for all years in the San Joaquin River at Antioch 30 would increase slightly, from 0.94 for Existing Conditions to 1.0 for Alternative 3. Concentrations of 31 selenium in sturgeon would exceed only the lower benchmark during the drought period modeled, 32 indicating a low potential for effects. Overall, Alternative 3 would not be expected to substantially 33 increase the frequency with which applicable benchmarks would be exceeded in the Delta (there 34 being only a small exceedance for sturgeon relative to the low benchmark for sturgeon during the 35 drought period and no exceedance of the high benchmark) or substantially degrade the quality of 36 water in the Delta, with regard to selenium.
- Assessment of effects of selenium in the SWP/CVP Export Service Areas is based on effects on
  selenium concentrations at the Banks and Jones pumping plants. Relative to Existing Conditions,
  Alternative 3 would cause no increase in the frequency with which applicable benchmarks would be
  exceeded and would slightly improve the quality of water in selenium concentrations at the Banks
  and Jones pumping plants.
- Based on the above, selenium concentrations that would occur in water under Alternative 3 would
   not cause additional exceedances of applicable state or federal numeric or narrative water quality
   objectives/criteria, or other relevant water quality effects thresholds identified for this assessment

- 1 (Table 8-54), by frequency, magnitude, and geographic extent that would result in adverse effects to 2 one or more beneficial uses within affected water bodies. In comparison to Existing Conditions, 3 water quality conditions under this alternative would not increase levels of selenium by frequency. 4 magnitude, and geographic extent such that the affected environment would be expected to have 5 measurably higher body burdens of selenium in aquatic organisms, thereby substantially increasing 6 the health risks to wildlife (including fish) or humans consuming those organisms. Water quality 7 conditions under this alternative with respect to selenium would not cause long-term degradation of 8 water quality in the affected environment, and therefore would not result in use of available 9 assimilative capacity such that exceedances of water quality objectives/criteria would be likely and 10 would result in substantially increased risk for adverse effects to one or more beneficial uses. This 11 alternative would not further degrade water quality by measurable levels, on a long-term basis, for
- selenium and, thus, cause the CWA Section 303(d)-listed impairment of beneficial use to be made
   discernibly worse. This impact is considered to be less than significant. No mitigation is required.

### 14 Impact WQ-26: Effects on Selenium Concentrations Resulting from Implementation of CM2 15 CM21

- *NEPA Effects*: Effects of CM2-CM21 on selenium under Alternative 3 would be the same as those
   discussed for Alternative 1A and are considered not to be adverse.
- *CEQA Conclusion*: CM2-CM21 proposed under Alternative 3 would be similar to those proposed
   under Alternative 1A. As such, effects on selenium resulting from the implementation of CM2-CM21
   would be similar to those previously discussed for Alternative 1A. This impact is considered to be
   less than significant. No mitigation is required.

# Impact WQ-27: Effects on Trace Metal Concentrations Resulting from Facilities Operations and Maintenance (CM1)

### 24 Upstream of the Delta

25 For the same reasons stated for the No Action Alternative, Alternative 3 would result in negligible, 26 and likely immeasurable, increases in trace metal concentrations in the rivers and reservoirs 27 upstream of the Delta, relative to Existing Conditions and the No Action Alternative. Effects due to 28 the operation and maintenance of the conveyance facilities are expected to be immeasurable, on an 29 annual and long-term average basis. As such, Alternative 3 would not be expected to substantially 30 increase the frequency with which applicable Basin Plan objectives or CTR criteria would be 31 exceeded in water bodies of the affected environment located upstream of the Delta or substantially 32 degrade the quality of these water bodies, with regard to trace metals.

### 33 Delta

- For the same reasons stated for the No Action Alternative, Alternative 3 would not result in substantial increases in trace metal concentrations in the Delta relative to Existing Conditions and the No Action Alternative. Effects due to the operation and maintenance of the conveyance facilities are expected to be negligible, on a long-term average basis. As such, Alternative 3 would not be expected to substantially increase the frequency with which applicable Basin Plan objectives or CTR
- criteria would be exceeded in the Delta or substantially degrade the quality of Delta waters, withregard to trace metals.

#### 1 SWP/CVP Export Service Areas

- 2 For the same reasons stated for the No Action Alternative, Alternative 3 would not result in
- 3 substantial increases in trace metal concentrations in the water exported from the Delta or diverted
- 4 from the Sacramento River through the proposed conveyance facilities. As such, there is not
- 5 expected to be substantial changes in trace metal concentrations in the SWP/CVP export service
- 6 area waters under Alternative 3, relative to Existing Conditions and the No Action Alternative. As
- 7such, Alternative 3 would not be expected to substantially increase the frequency with which
- applicable Basin Plan objectives or CTR criteria would be exceeded in the water bodies of the
   affected environment in the SWP and CVP Service Area or substantially degrade the quality of these
- 10 water bodies, with regard to trace metals.
- *NEPA Effects:* In summary, Alternative 3, relative to the No Action Alternative, would not cause a
   substantial increase in long-term average trace metals concentrations within the affected
   environment, nor would it cause an increased frequency of water quality objective/criteria
   exceedances within the affected environment. The effect on trace metals is determined not to be
   adverse.
- *CEQA Conclusion:* Effects of CM1 on trace metals under Alternative 3 would be similar to those
   discussed for Alternative 1A, and are summarized here, then compared to the CEQA thresholds of
   significance (defined in Section 8.3.2, *Determination of Effects*) for the purpose of making the CEQA
   impact determination for this constituent. For additional details on the effects assessment findings
   that support this CEQA impact determination, see the effects assessment discussion under
   Alternative 1A.
- While greater water demands under the Alternative 3 would alter the magnitude and timing of
  reservoir releases north, south and east of the Delta, these activities would have no substantial effect
  on the various watershed sources of trace metals. Moreover, long-term average flow and trace
  metals at Sacramento River at Hood and San Joaquin River at Vernalis are poorly correlated;
  therefore, changes in river flows would not be expected to cause a substantial long-term change in
  trace metal concentrations upstream of the Delta.
- 28 Average and 95<sup>th</sup> percentile trace metal concentrations are very similar across the primary source 29 waters to the Delta. Given this similarity, very large changes in source water fraction would be 30 necessary to effect a relatively small change in trace metal concentration at a particular Delta 31 location. Moreover, average and 95<sup>th</sup> percentile trace metal concentrations for these primary source 32 waters are all below their respective water quality criteria, including those that are hardness-based 33 without a WER adjustment. No mixing of these three source waters could result in a metal 34 concentration greater than the highest source water concentration, and given that trace metals do 35 not already exceed water quality criteria, more frequent exceedances of criteria in the Delta would 36 not be expected to occur under the Alternative 3.
- The assessment of the Alternative 3 effects on trace metals in the SWP/CVP Export Service Areas is
  based on assessment of changes in trace metal concentrations at Banks and Jones pumping plants.
  As just discussed regarding similarities in Delta source water trace metal concentrations, the
  Alternative 3 is not expected to result in substantial changes in trace metal concentrations in Delta
  waters, including Banks and Jones pumping plants, therefore effects on trace metal concentrations
- 42 in the SWP/CVP Export Service Area are expected to be negligible.

1 Based on the above, there would be no substantial long-term increase in trace metal concentrations 2 in the rivers and reservoirs upstream of the Delta, in the Delta Region, or the SWP/CVP export 3 service area waters under Alternative 3 relative to Existing Conditions. As such, this alternative is 4 not expected to cause additional exceedance of applicable water quality objectives by frequency, 5 magnitude, and geographic extent that would cause adverse effects on any beneficial uses of waters 6 in the affected environment. Because trace metal concentrations are not expected to increase 7 substantially, no long-term water quality degradation for trace metals is expected to occur and, thus, 8 no adverse effects to beneficial uses would occur. Furthermore, any negligible changes in long-term 9 trace metal concentrations that may occur in water bodies of the affected environment would not be 10 expected to make any existing beneficial use impairments measurably worse. The trace metals 11 discussed in this assessment are not considered bioaccumulative, and thus would not directly cause 12 bioaccumulative problems in aquatic life or humans. This impact is considered to be less than 13 significant. No mitigation is required.

# 14 Impact WQ-28: Effects on Trace Metal Concentrations Resulting from Implementation of 15 CM2-CM21

- *NEPA Effects*: CM2-CM21 proposed under Alternative 3 would be the same as those proposed
   under Alternative 1A. As such, effects on trace metals resulting from the implementation of CM2 CM21 would be similar to those previously discussed for Alternative 1A. As they pertain to trace
   metals, implementation of CM2-CM21 would not be expected to adversely affect beneficial uses of
   the affected environment or substantially degrade water quality with respect to trace metals.
- In summary, implementation of CM2-CM21 under Alternative 3, relative to the No Action
   Alternative, would have negligible, if any, effect on trace metals concentrations. The effect on trace
   metals from implementing CM2-CM21 is determined not to be adverse.
- 24 CEQA Conclusion: Implementation of CM2-CM21 under Alternative 3 would not cause substantial 25 long-term increase in trace metal concentrations in the rivers and reservoirs upstream of the Delta, 26 in the Delta Region, or the SWP/CVP export service area. As such, this alternative is not expected to 27 cause additional exceedance of applicable water quality objectives by frequency, magnitude, and 28 geographic extent that would cause adverse effects on any beneficial uses of waters in the affected 29 environment. Because trace metal concentrations are not expected to increase substantially, no 30 long-term water quality degradation for trace metals is expected to occur and, thus, no adverse 31 effects to beneficial uses would occur. Furthermore, any negligible changes in long-term trace metal 32 concentrations that may occur throughout the affected environment would not be expected to make 33 any existing beneficial use impairments measurably worse. The trace metals discussed in this 34 assessment are not considered bioaccumulative, and thus would not directly cause bioaccumulative 35 problems in aquatic life or humans. This impact is considered to be less than significant. No 36 mitigation is required.

# Impact WQ-29: Effects on TSS and Turbidity Resulting from Facilities Operations and Maintenance (CM1)

39 *NEPA Effects*: Effects of CM1 on TSS and turbidity under Alternative 3 would be the same as those
 40 discussed for Alternative 1A. The effects on TSS and turbidity from implementing CM1 is determined
 41 to not be adverse.

*CEQA Conclusion*: Effects of CM1 on TSS and turbidity under Alternative 3 would be similar to those
 discussed for Alternative 1A, and are summarized here, then compared to the CEQA thresholds of
 significance (defined in Section 8.3.2, *Determination of Effects*) for the purpose of making the CEQA
 impact determination for this constituent. For additional details on the effects assessment findings
 that support this CEQA impact determination, see the effects assessment discussion under
 Alternative 1A.

7 Changes river flow rate and reservoir storage that would occur under Alternative 3, relative to 8 Existing Conditions, would not be expected to result in a substantial adverse change in TSS 9 concentrations and turbidity levels in the reservoirs and rivers upstream of the Delta, given that 10 suspended sediment concentrations are more affected by season than flow. Site-specific and 11 temporal exceptions may occur due to localized temporary construction activities, dredging 12 activities, development, or other land use changes would be site-specific and temporal, which would 13 be regulated to limit both their short-term and long-term effects on TSS and turbidity levels to less 14 than substantial levels.

Within the Delta, geomorphic changes associated with sediment transport and deposition are
usually gradual, occurring over years, and high storm event inflows would not be substantially
affected. Thus, it is expected that the TSS concentrations and turbidity levels in the affected channels
would not be substantially different from the levels under Existing Conditions. Consequently, this
alternative is expected to have minimal effect on TSS concentrations and turbidity levels in the Delta
region, relative to Existing Conditions.

- There is not expected to be substantial, if even measurable, changes in TSS concentrations and
   turbidity levels in the SWP/CVP Export Service Areas waters under Alternative 3, relative to Existing
   Conditions, because this alternative is not expected to result in substantial changes in TSS
   concentrations and turbidity levels at the south Delta export pumps, relative to Existing Conditions.
- Therefore, this alternative is not expected to cause additional exceedance of applicable water quality objectives where such objectives are not exceeded under Existing Conditions. Because TSS concentrations and turbidity levels are not expected to be substantially different, long-term water quality degradation is not expected, and, thus, beneficial uses are not expected to be adversely affected. Finally, TSS and turbidity are neither bioaccumulative nor Clean Water Act Section 303(d) listed constituents. This impact is considered to be lease then significant. No mitigation is negative
- 30 listed constituents. This impact is considered to be less than significant. No mitigation is required.

### 31 Impact WQ-30: Effects on TSS and Turbidity Resulting from Implementation of CM2-CM21

- 32 *NEPA Effects:* Effects of CM2-CM21 bon TSS and turbidity under Alternative 3 would be the same as
   33 those discussed for Alternative 1A. The effects on TSS and turbidity from implementing CM2-CM21
   34 is determined to not be adverse.
- *CEQA Conclusion*: CM2–CM21 proposed under Alternative 3 would be similar to those proposed
   under Alternative 1A. As such, effects on TSS and turbidity resulting from the implementation of
   CM2–CM21 would be similar to those previously discussed for Alternative 1A. This impact is
   considered to be less than significant. No mitigation is required.

### Impact WQ-31: Water Quality Effects Resulting from Construction-Related Activities (CM1-CM21)

*NEPA Effects:* The conveyance features for CM1 under Alternative 3 would be very similar to those
 discussed for Alternative 1A. The primary difference between Alternative 3 and Alternative 1A is

that under Alternative 3, there would be three fewer intakes and three fewer pumping plants
constructed, which would result reduce the level of construction activity. However, construction
techniques and locations of major features of the conveyance system within the Delta would be
similar. The remainder of the facilities constructed under Alternative 3, including CM2–CM21, would
be very similar to, or the same as, those to be constructed for Alternative 1A.

6 The types and magnitude of potential construction-related water quality effects associated with 7 implementation of CM1 under Alternative 3 would be very similar to the effects discussed for 8 Alternative 1A, and the effects anticipated with implementation of CM2–CM21 would be essentially 9 identical. Nevertheless, the construction of CM1, and any individual components necessitated by 10 CM2, and CM4–CM10, with the implementation of the BMPs specified in Appendix 3B, Environmental 11 *Commitments, AMMs, and CMs,* and other agency permitted construction requirements would result 12 in the potential water quality effects being largely avoided and minimized. The specific 13 environmental commitments that would be implemented under Alternative 3 would be similar to those described for Alternative 1A. Consequently, relative to the No Action Alternative, Alternative 3 14 15 would not be expected to cause exceedance of applicable water quality objectives/criteria or 16 substantial water quality degradation with respect to constituents of concern, and thus would not 17 adversely affect any beneficial uses upstream of the Delta, in the Delta, or in the SWP and CVP 18 service area.

In summary, with implementation of environmental commitments in Appendix 3B, the potentialconstruction-related water quality effects are considered to be not adverse.

21 **CEQA** Conclusion: Because environmental commitments would be implemented under Alternative 3 22 for construction-related activities along with agency-issued permits that also contain construction 23 requirements to protect water quality, the construction-related effects, relative to Existing 24 Conditions, would not be expected to cause or contribute to substantial alteration of existing 25 drainage patterns which would result in substantial erosion or siltation on- or off-site, substantial 26 increased frequency of exceedances of water quality objectives/criteria, or substantially degrade 27 water quality with respect to the constituents of concern on a long-term average basis, and thus 28 would not adversely affect any beneficial uses in water bodies upstream of the Delta, within the 29 Delta, or in the SWP and CVP service area. Moreover, because the construction-related activities 30 would be temporary and intermittent in nature, the construction would involve negligible 31 discharges, if any, of bioaccumulative or 303(d) listed constituents to water bodies of the affected 32 environment. As such, construction activities would not contribute measurably to bioaccumulation 33 of contaminants in organisms or humans or cause 303(d) impairments to be discernibly worse. 34 Based on these findings, this impact is determined to be less than significant. No mitigation is 35 required.

### Impact WQ-32. Effects on *Microcystis* Bloom Formation Resulting from Facilities Operations and Maintenance (CM1)

- 38 Effects of facilities and operations (CM1) on *Microcystis* abundance, and thus microcystins
- 39 concentrations, in water bodies of the affected environment under Alternative 3 would be very
- 40 similar (i.e., nearly the same) to those discussed for Alternative 1A. This is because factors that affect
- 41 *Microcystis* abundance in waters upstream of the Delta, in the Delta, and in the SWP/CVP Export
- 42 Services Areas under Alternative 1A would similarly change under Alternative 3, relative to Existing
- 43 Conditions and the No Action Alternative. For the Delta in particular, there are differences in the
- 44 direction and magnitude of water residence time changes during the *Microcystis* bloom period

1among the six Delta sub-regions under Alternative 3 compared to Alternative 1A, relative to Existing2Conditions and No Action Alternative. However, under Alternative 3, relative to Existing Conditions3and No Action Alternative, water residence times during the *Microcystis* bloom period in various4Delta sub-regions are expected to increase to a degree that could, similar to Alternative 1A, lead to5an increase in the frequency, magnitude, and geographic extent of *Microcystis* blooms throughout6the Delta.

7 Similar to Alternative 1A, elevated ambient water temperatures relative to Existing Conditions 8 would occur in the Delta under Alternative 3, which could lead to earlier occurrences of Microcystis 9 blooms in the Delta, and increase the overall duration and magnitude of blooms. However, the 10 degradation of water quality from *Microcystis* blooms due to the expected increases in Delta water 11 temperatures is driven entirely by climate change, not effects of CM1. While *Microcystis* blooms have 12 not occurred in the Export Service Areas, conditions in the Export Service Areas under Alternative 3 13 may become more conducive to *Microcystis* bloom formation, relative to Existing Conditions, 14 because water temperatures will increase in the Export Service Areas due to the expected increase 15 in ambient air temperatures resulting from climate change.

16 NEPA Effects: Effects of water facilities and operations (CM1) on Microcystis in water bodies of the 17 affected environment under Alternative 3 would be very similar to (i.e., nearly the same) to those 18 discussed for Alternative 1A. In summary, Alternative 3 operations and maintenance, relative to the 19 No Action Alternative, would result in long-term increases in hydraulic residence time of various 20 Delta sub-regions during the summer and fall *Microcystis* bloom period. During this period, the 21 increased residence time could result in a concurrent increase in the frequency, magnitude, and 22 geographic extent of *Microcystis* blooms, and thus microcystin levels, in affected areas of the Delta. 23 As a result, Alternative 3 operation and maintenance activities would cause further degradation to 24 water quality with respect to *Microcystis* in the Delta. Under Alternative 3, relative to No Action 25 Alternative, water exported to the SWP/CVP Export Service Area will be a mixture of *Microcystis*-26 affected source water from the south Delta intakes and unaffected source water from the 27 Sacramento River, diverted at the north Delta intakes. It cannot be determined whether operations 28 and maintenance under Alternative 3 will result in increased or decreased levels of Microcystis and 29 microcystins in the mixture of source waters exported from Banks and Jones pumping plants. 30 Mitigation Measure WQ-32a and WQ-32b are available to reduce the effects of degraded water 31 quality in the Delta. Although there is considerable uncertainty regarding this impact, the effects on 32 *Microcystis* from implementing CM1 is determined to be adverse.

*CEQA Conclusion:* Key findings discussed in the effects assessment provided above are summarized
 here, and are then compared to the CEQA thresholds of significance (defined in Section 8.3.2,
 *Determination of Effects*) for the purpose of making the CEQA impact determination for this
 constituent. For additional details on the effects assessment findings that support this CEQA impact
 determination, see the effects assessment discussion that immediately precedes this conclusion.

- 38 Under Alternative 3, additional impacts from *Microcystis* in the reservoirs and watersheds upstream
- 39 of the Delta are not expected, relative to Existing Conditions. Operations and maintenance occurring
- 40 under Alternative 3 is not expected to change nutrient levels in upstream reservoirs or
- 41 hydrodynamic conditions in upstream rivers and streams such that conditions would be more
- 42 conductive to *Microcystis* production.
- Relative to Existing Conditions, water temperatures and hydraulic residence times in the Delta are
   expected to increase under Alternative 3, resulting in an increase in the frequency, magnitude and

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1 geographic extent of *Microcystis* blooms in the Delta. However, the degradation of water quality 2 from *Microcystis* blooms due to the expected increases in Delta water temperatures is driven 3 entirely by climate change, not effects of CM1. Increases in Delta residence times are expected 4 throughout the Delta during the summer and fall bloom period, due in small part to climate change 5 and sea level rise, but due more proportionately to CM1 and the hydrodynamic impacts of 6 restoration included in CM2 and CM4. The precise change in local residence times and *Microcystis* 7 production expected within any Delta sub-region is unknown because conditions will vary across 8 the complex networks of intertwining channels, shallow back water areas, and submerged islands 9 that compose the Delta. Nonetheless, Delta residence times are, in general, expected to increase due 10 to Alternative 3. Consequently, it is possible that increases in the frequency, magnitude, and 11 geographic extent of Microcystis blooms in the Delta will occur due to the operations and 12 maintenance of Alternative 3 and the hydrodynamic impacts of restoration (CM2 and CM4).

- 13 The assessment of effects of *Microcystis* on SWP/CVP Export Service Areas is based on the 14 assessment of changes in *Microcystis* levels in export source waters, as well as the effects of 15 temperature and residence time changes within the Export Service Areas on *Microcystis* production. 16 Under Alternative 3, relative to Existing Conditions, the potential for *Microcystis* to occur in the 17 Export Service Area is expected to increase due to increasing water temperature, but this impact is 18 driven entirely by climate change and not Alternative 3. Water exported from the Delta to the Export 19 Service Area is expected to be a mixture of Microcystis-affected source water from the south Delta 20 intakes and unaffected source water from the Sacramento River. Because of this, it cannot be 21 determined whether operations and maintenance under Alternative 3, relative to existing 22 conditions, will result in increased or decreased levels of Microcystis and microcystins in the mixture of source waters exported from Banks and Jones pumping plants. 23
- 24 Based on the above, this alternative would not be expected to cause additional exceedance of 25 applicable water quality objectives/criteria by frequency, magnitude, and geographic extent that 26 would cause significant impacts on any beneficial uses of waters in the affected environment. 27 *Microcystis* and microcystins are not 303(d) listed within the affected environment and thus any 28 increases that could occur in some areas would not make any existing *Microcystis* impairment 29 measurably worse because no such impairments currently exist. However, because it is possible that 30 increases in the frequency, magnitude, and geographic extent of *Microcystis* blooms in the Delta will 31 occur due to the operations and maintenance of Alternative 3 and the hydrodynamic impacts of 32 restoration (CM2 and CM4), long-term water quality degradation may occur and, thus, significant 33 impacts on beneficial uses could occur. Further, microcystin is bioaccumulative in the Delta foodweb 34 (Lehman 2010). Thus, potential increases in *Microcystis* occurrences may lead to increased 35 microcystin presence in the Delta relative to Existing Conditions. This has potential to cause 36 microcystins to bioaccumulate to greater levels in aquatic organisms that would, in turn, pose health 37 risks to fish, wildlife or humans. Although there is considerable uncertainty regarding this impact, 38 the effects on *Microcystis* from implementing CM1 is determined to be significant.
- Implementation of Mitigation Measure WQ-32a and WQ-32b may reduce degradation of Delta water
   quality due to *Microcystis*. However, because the effectiveness of these mitigation measures to result
   in feasible measures for reducing water quality effects is uncertain, this impact is considered to
   remain significant and unavoidable.

# 1Mitigation Measure WQ-32a: Design Restoration Sites to Reduce Potential for Increased2Microcystis Blooms

3 Please see Mitigation Measure WQ-32a under Impact WQ-32 in the discussion of Alternative 1A.

# 4 Mitigation Measure WQ-32b: Investigate and Implement Operational Measures to Manage 5 Water Residence Time

6 Please see Mitigation Measure WQ-32b under Impact WQ-32 in the discussion of Alternative 1A.

### 7 Impact WQ-33. Effects on *Microcystis* Bloom Formation Resulting from Other Conservation 8 Measures (CM2-CM21).

9 The effects of CM2–CM21 on *Microcystis* under Alternative 3 would be the same as those discussed 10 for Alternative 1A. In summary, implementation of CM2 and CM4 could result in an increase in the 11 frequency, magnitude, and geographic extent of *Microcystis* blooms in the Delta, relative to Existing 12 Conditions and the No Action Alternative, as a result of increased residence times for Delta waters. 13 Because the hydrodynamic effects associated with implementing CM2 and CM4 were incorporated 14 into the modeling used to assess CM1, a detailed assessment of the effects of implementing CM2 and 15 CM4 on *Microcystis* blooms in the Delta via their effects on Delta water residence time is provided 16 under CM1 (above). The effects of CM2 and CM4 on *Microcystis* may be reduced by implementation 17 of Mitigation Measures WQ-32a. The effectiveness of the mitigation measure to result in feasible 18 measures for reducing water quality effects is uncertain. CM3 and CM5–CM21 would not result in an 19 increase in the frequency, magnitude, and geographic extent of *Microcystis* blooms in the Delta.

- 20 *NEPA Effects:* Effects of CM2–CM21 on *Microcystis* under Alternative 3 would be the same as those
   21 discussed for Alternative 1A and are considered to be adverse.
- 22 **CEQA** Conclusion: Based on the above, this alternative would not be expected to cause additional 23 exceedance of applicable water quality objectives/criteria by frequency, magnitude, and geographic 24 extent that would cause significant impacts on any beneficial uses of waters in the affected 25 environment. *Microcystis* and microcystins are not 303(d) listed within the affected environment 26 and thus any increases that could occur in some areas would not make any existing *Microcystis* 27 impairment measurably worse because no such impairments currently exist. Because restoration 28 actions implemented under CM2 and CM4 will increase residence time throughout the Delta and 29 create local areas of warmer water during the bloom season, it is possible that increases in the 30 frequency, magnitude, and geographic extent of *Microcystis* blooms, and thus long-term water 31 quality degradation and significant impacts on beneficial uses, could occur. Further, microcystin is 32 bioaccumulative in the Delta foodweb (Lehman 2010). Thus, potential increases in *Microcystis* 33 occurrences may lead to increased microcystin presence in the Delta relative to Existing Conditions. 34 This has potential to cause microcystins to bioaccumulate to greater levels in aquatic organisms that 35 would, in turn, pose health risks to fish, wildlife or humans. Although there is considerable 36 uncertainty regarding this impact, the effects on *Microcystis* from implementing CM2-CM21 are 37 determined to be significant.
- 38 Implementation of Mitigation Measure WQ-32a may reduce degradation of Delta water quality due
- 39 to *Microcystis*. However, because the effectiveness of this mitigation measure to result in feasible
- 40 measures for reducing water quality effects is uncertain, this impact is considered to remain
- 41 significant and unavoidable.

### 1Mitigation Measure WQ-32a: Design Restoration Sites to Reduce Potential for Increased2Microcystis Blooms

3 Please see Mitigation Measure WQ-32a under Impact WQ-32 in the discussion of Alternative 1A.

### Impact WQ-34: Effects on San Francisco Bay Water Quality Resulting from Facilities Operations and Maintenance (CM1) and Implementation of CM2-CM21

- The effects analysis presented in the preceding impacts (Impact WQ-1 through WQ-33) concluded
  that Alternative 3 would have a less than significant impact/no adverse effect on the following
  constituents in the Delta:
- 9 Boron
- 10 Dissolved Oxygen
- Pathogens
- Pesticides
- Trace Metals
- Turbidity and TSS

15 Elevated concentrations of boron are of concern in drinking and agricultural water supplies. 16 However, waters in the San Francisco Bay are not designated to support MUN and AGR beneficial 17 uses. Changes in Delta DO, pathogens, pesticides, and turbidity and TSS are not anticipated to be of a 18 frequency, magnitude and geographic extent that would adversely affect any beneficial uses or 19 substantially degrade the quality of the Delta. Thus, changes in boron, DO, pathogens, pesticides, and 20 turbidity and TSS in Delta outflow are not anticipated to be of a frequency, magnitude and 21 geographic extent that would adversely affect any beneficial uses or substantially degrade the 22 quality of the of San Francisco Bay.

- The effects of Alternative 3 on bromide, chloride, and DOC in the Delta were determined to be
  significant/adverse. Increases in bromide, chloride, and DOC concentrations are of concern in
  drinking water supplies; however, as described previously, the San Francisco Bay does not have a
  designated MUN use. Thus, changes in bromide, chloride, and DOC in Delta outflow would not
  adversely affect any beneficial uses of San Francisco Bay.
- Elevated EC, as assessed for this alternative, is of concern for its effects on the AGR beneficial use
  and fish and wildlife beneficial uses. As discussed above, San Francisco Bay does not have an AGR
  beneficial use designation. Further, as discussed for the No Action Alternative, changes in Delta
- 31 salinity would not contribute to measurable changes in Bay salinity, as the change in Delta outflow,
- 32 which would be the primary driver of salinity changes, would be two to three orders of magnitude
- 33 lower than (and thus minimal compared to) the Bay's tidal flow.
- Also, as discussed for the No Action Alternative, adverse changes in *Microcystis* levels that could
   occur in the Delta would not cause adverse *Microcystis* blooms in San Francisco Bay, because
   *Microcystis* are intolerant of the Bay's high salinity and, thus have not been detected downstream of
- 37 Suisun Bay.

- 1 While effects of Alternative 3 on the nutrients ammonia, nitrate, and phosphorus were determined
- 2 to be less than significant/not adverse, these constituents are addressed further below because the
- 3 response of the seaward bays to changed nutrient concentrations/loading may differ from the
- 4 response of the Delta. Selenium and mercury are discussed further, because they are
- 5 bioaccumulative constituents where changes in load due to both changes in Delta concentrations
- 6 and exports are of concern.

#### 7 Nutrients: Ammonia, Nitrate, and Phosphorus

8 Total nitrogen loads in Delta outflow to Suisun and San Pablo Bays under Alternative 3 would be 9 dominated almost entirely by nitrate, because planned upgrades to the SRWTP will result in >95% 10 removal of ammonia in its effluent. Total nitrogen loads to Suisun and San Pablo Bays would decrease by 33%, relative to Existing Conditions, and decrease by 9%, relative to the No Action 11 Alternative (Appendix 80, San Francisco Bay Analysis, Table 0-1). The change in nitrogen loading to 12 13 Suisun and San Pablo Bays under Alternative 3 would not adversely impact primary productivity in 14 these embayments because light limitation and grazing currently limit algal production in these 15 embayments. To the extent that algal growth increases in relation to a change in ammonia 16 concentration, this would have net positive benefits, because current algal levels in these 17 embayments are low. Nutrient levels and ratios are not considered a direct driver of Microcystis and 18 cyanobacteria levels in the North Bay.

19 The phosphorus load exported from the Delta to Suisun and San Pablo Bays for Alternative 3 is 20 estimated to decrease by 1%, relative to Existing Conditions and by 6% relative to the No Action Alternative (Appendix 80, Table 0-1). The only postulated effect of changes in phosphorus loads to 21 22 Suisun and San Pablo Bays is related to the influence of nutrient stoichiometry on primary 23 productivity. However, there is uncertainty regarding the impact of nutrient ratios on 24 phytoplankton community composition and abundance. Any effect on phytoplankton community 25 composition would likely be small compared to the effects of grazing from introduced clams and 26 zooplankton in the estuary (Senn and Novick 2014; Kimmerer and Thompson 2014). Therefore, the 27 projected change in total nitrogen and phosphorus loading that would occur in Delta outflow to San 28 Francisco Bay is not expected to result in degradation of water quality with regard to nutrients that 29 would result in adverse effects to beneficial uses.

#### 30 Mercury

31 The estimated long-term average mercury and methylmercury loads in Delta exports are shown in 32 Appendix 80, Table 0-2. Loads of mercury and methylmercury from the Delta to San Francisco Bay 33 are estimated to change relatively little due to changes in source water fractions and net Delta 34 outflow that would occur under Alternative 3. Mercury load to the Bay is estimated to decrease by 2 35 kg/year (1%), relative to Existing Conditions, and to decrease by 5 kg/year (2%), relative to the No 36 Action Alternative. Methylmercury load is estimated to decrease by 0.04 kg/year (1%), relative to 37 Existing Conditions, and by 0.13 kg/year (4%) relative to the No Action Alternative. The estimated 38 total mercury load to the Bay is 258 kg/year, which would be less than the San Francisco Bay 39 mercury TMDL WLA for the Delta of 330 kg/year. The estimated changes in mercury and 40 methylmercury loads would be within the overall uncertainty associated with the estimates of long-41 term average net Delta outflow and the long-term average mercury and methylmercury 42 concentrations in Delta source waters. The estimated changes in mercury load under the alternative 43 would also be substantially less than the considerable differences among estimates in the current

mercury load to San Francisco Bay (San Francisco Bay Regional Water Quality Control Board 2006;
 David et al. 2009).

- 3 Given that the estimated incremental increases of mercury and methylmercury loading to San
- 4 Francisco Bay would fall within the uncertainty of current mercury and methylmercury load
- 5 estimates, the estimated changes in mercury and methylmercury loads in Delta exports to San
- 6 Francisco Bay due to Alternative 3 are not expected to result in adverse effects to beneficial uses or
- 7 substantially degrade the water quality with regard to mercury, or make the existing CWA Section
- 8 303(d) impairment measurably worse.

### 9 Selenium

- 10 Changes in source water fraction and net Delta outflow under Alternative 3, relative to Existing
- Conditions, are projected to cause the total selenium load to the North Bay to increase by 1%,
   relative to Existing Conditions, and decrease by 2%, relative to the No Action Alternative (Appendix
- 13 80, Table 0-3). Changes in long-term average selenium concentrations of the North Bay are assumed
- 14 to be proportional to changes in North Bay selenium loads. Under Alternative 3, the long-term
- average total selenium concentration of the North Bay is estimated to be 0.13 µg/L and the dissolved
- 16 selenium concentration is estimated to be  $0.11 \,\mu\text{g/L}$ , which would be the same as Existing
- Conditions and the No Action Alternative (Appendix 80, Table 0-3). The dissolved selenium
   concentration would be below the target of 0.202 μg/L developed by Presser and Luoma (2013) to
- coincide with a white sturgeon whole-body fish tissue selenium concentration not greater than 8
   mg/kg in the North Bay. The incremental increase in dissolved selenium concentrations in the North
   Bay, relative to Existing Conditions, would be negligible (0.00 μg/L) under this alternative. Thus, the
   estimated changes in selenium loads in Delta exports to San Francisco Bay due to Alternative 3 are
- not expected to result in adverse effects to beneficial uses or substantially degrade the water quality
  with regard to selenium, or make the existing CWA Section 303(d) impairment measurably worse.
- 25 **NEPA Effects:** Based on the discussion above, Alternative 3, relative to the No Action Alternative, 26 would not cause further degradation to water quality with respect to boron, bromide, chloride, DO, 27 DOC, EC, mercury, pathogens, pesticides, selenium, nutrients (ammonia, nitrate, phosphorus), trace 28 metals, or turbidity and TSS in the San Francisco Bay. Further, changes in these constituent 29 concentrations in Delta outflow would not be expected to cause changes in Bay concentrations of 30 frequency, magnitude, and geographic extent that would adversely affect any beneficial uses. In 31 summary, based on the discussion above, effects on the San Francisco Bay from implementation of 32 CM1-CM21 are considered to be not adverse.
- 33 **CEQA** Conclusion: Based on the above, Alternative 3 would not be expected to cause long-term 34 degradation of water quality in San Francisco Bay resulting in sufficient use of available assimilative 35 capacity such that occasionally exceeding water quality objectives/criteria would be likely and 36 would result in substantially increased risk for adverse effects to one or more beneficial uses. 37 Further, based on the above, this alternative would not be expected to cause additional exceedance 38 of applicable water quality objectives/criteria in the San Francisco Bay by frequency, magnitude, 39 and geographic extent that would cause significant impacts on any beneficial uses of waters in the 40 affected environment. Any changes in boron, bromide, chloride, and DOC in the San Francisco Bay 41 would not adversely affect beneficial uses, because the uses most affected by changes in these 42 parameters, MUN and AGR, are not beneficial uses of the Bay. Further, no substantial changes in DO, 43 pathogens, pesticides, trace metals or turbidity or TSS are anticipated in the Delta, relative to
- 44 Existing Conditions; therefore, no substantial changes these constituents' levels in the Bay are

1 anticipated. Changes in Delta salinity would not contribute to measurable changes in Bay salinity, as 2 the change in Delta outflow would two to three orders of magnitude lower than (and thus minimal 3 compared to) the Bay's tidal flow. Adverse changes in *Microcystis* levels that could occur in the Delta 4 would not cause adverse *Microcystis* blooms in the Bay, because *Microcystis* are intolerant of the 5 Bay's high salinity and, thus not have not been detected downstream of Suisun Bay. The 33% 6 decrease in total nitrogen load and 1% decrease in phosphorus load, relative to Existing Conditions, 7 are expected to have minimal effect on water quality degradation, primary productivity, or 8 phytoplankton community composition. The estimated reduction in mercury load (2 kg/year; 1%) 9 and methylmercury load (0.04 kg/year; 1%), relative to Existing Conditions, is within the level of 10 uncertainty in the mass load estimate and not expected to contribute to water quality degradation. 11 make the CWA Section 303(d) mercury impairment measurably worse or cause 12 mercury/methylmercury to bioaccumulate to greater levels in aquatic organisms that would, in 13 turn, pose substantial health risks to fish, wildlife, or humans. The estimated increase in selenium 14 load would be 1%, but estimated total and dissolved selenium concentrations under this alternative 15 would be the same as Existing Conditions, and less than the target associated with white sturgeon 16 whole-body fish tissue levels for the North Bay. Thus, the small increase in selenium load is not 17 expected to contribute to water quality degradation, or make the CWA Section 303(d) selenium 18 impairment measurably worse or cause selenium to bioaccumulate to greater levels in aquatic 19 organisms that would, in turn, pose substantial health risks to fish, wildlife, or humans. This impact 20 is considered to be less than significant.

# 218.3.3.9Alternative 4—Dual Conveyance with Modified Pipeline/Tunnel22and Intakes 2, 3, and 5 (9,000 cfs; Operational Scenario H)

23 Alternative 4 would comprise physical/structural components similar to those under Alternative 24 1A; however, there are notable differences. Alternative 4 would convey up to 9,000 cfs of water from 25 the north Delta to the south Delta and that Alternative 4 would include an operable barrier at the 26 head of Old River. Diverted water would be conveyed through pipelines/tunnels from three 27 screened intakes (i.e., Intakes 2, 3, and 5) located on the east bank of the Sacramento River between 28 Clarksburg and Courtland. Alternative 4 would include a 243-acre intermediate forebay at Glannvale 29 Tract. Clifton Court Forebay would be dredged and expanded by approximately 690 acres to the 30 southeast of the existing forebay. Water supply and conveyance operations would follow the 31 guidelines described as Scenarios H1, H2, H3, or H4, which variously include or exclude 32 implementation of Fall X2 and/or enhanced spring outflow. CM2–CM21 would be implemented 33 under this alternative, and would be the same as those under Alternative 1A. See Chapter 3, 34 Description of Alternatives, Section 3.5.9, for additional details on Alternative 4.

### 35 Effects of the Alternative on Delta Hydrodynamics

Under the No Action Alternative and Alternatives 1A-9, the following two primary factors can
substantially affect water quality within the Delta:

 Within the south, west, and interior Delta, a decrease in the percentage of Sacramento Riversourced water and a concurrent increase in San Joaquin River-sourced water can increase the concentrations of numerous constituents (e.g., boron, bromide, chloride, electrical conductivity, nitrate, organic carbon, some pesticides, selenium). This source water replacement is caused by decreased exports of San Joaquin River water (due to increased Sacramento River water exports), or effects of climate change on timing of flows in the rivers. Changes in channel flows

- also can affect water residence time and many related physical, chemical, and biological
   variables.
- Particularly in the west Delta, sea water intrusion as a result of sea level rise or decreased Delta
   outflow can increase the concentration of salts (bromide, chloride) and levels of electrical
   conductivity. Conversely, increased Delta outflow (e.g., as a result of Fall X2 operations in wet
   and above normal water years) will decrease levels of these constituents, particularly in the
   west Delta.

8 Under Alternative 4, over the long term, average annual delta exports are anticipated to range from 9 an increase of 112 TAF under Scenario H1 to a decrease by 730 TAF under Scenario H4 relative to 10 Existing Conditions, and an increase by 815 TAF under Scenario H1 to a decrease of 27 TAF under 11 Scenario H4 relative to the No Action Alternative. Because, over the long-term, between 47% 12 (Scenario H1) and 49% (Scenario H4) of the exported water would be from the new north Delta 13 intakes, average monthly diversions at the south Delta intakes would be decreased because of the 14 shift in diversions to the north Delta intakes (see Chapter 5, *Water Supply*, for more information). 15 The result of this would be increased San Joaquin River water influence throughout the south, west, 16 and interior Delta, and a corresponding decrease in Sacramento River water influence. This can be 17 seen, for example, in Appendix 8D, ALT 4, H3–Old River at Rock Slough for ALL years (1976–1991), 18 which shows increased San Joaquin River (SJR) percentage and decreased Sacramento River (SAC) 19 percentage under the alternative, relative to Existing Conditions and the No Action Alternative.

20 Under Alternative 4, long-term average annual Delta outflow is anticipated to range from a decrease 21 of 114 TAF under Scenario H1 to an increase 744 TAF under Scenario H4 relative to Existing 22 Conditions, due to both changes in operations (including north Delta intake capacity of 9,000 cfs, 23 Fall X2, and numerous other operational components of Scenarios H1 through H4) and climate 24 change/sea level rise (see Chapter 5, Water Supply, for more information). Long-term average 25 annual Delta outflow is anticipated to decrease under Alternative 4 by between 864 (Scenario H1) 26 and 5 TAF (Scenario H4) relative to the No Action Alternative, due only to changes in operations. 27 The result of this is increased sea water intrusion in the west Delta. The increase in sea water 28 intrusion (represented by an increase in San Francisco Bay (BAY) percentage) can be seen, for 29 example, in Appendix 8D, ALT 4, H3–Sacramento River at Mallard Island for ALL years (1976–1991).

# Impact WQ-1: Effects on Ammonia Concentrations Resulting from Facilities Operations and Maintenance (CM1)

#### 32 Upstream of the Delta

33 Substantial point sources of ammonia-N do not exist upstream of the SRWTP in the Sacramento 34 River watershed, in the watersheds of the eastern tributaries (Cosumnes, Mokelumne, and Calaveras 35 Rivers), or upstream of the Delta in the San Joaquin River watershed. Nonpoint sources of ammonia-36 N within the watersheds are also relatively low, thus resulting in generally low ammonia-N 37 concentrations in the reservoirs and rivers of the watersheds. Consequently, any modified reservoir 38 operations and subsequent changes in river flows under Alternative 4 (including the different 39 operational components of Scenarios H1–H4) would have negligible, if any, effect on ammonia 40 concentrations in the rivers and reservoirs upstream of the Delta relative to Existing Conditions and 41 the No Action Alternative. Any negligible increases in ammonia-N concentrations that could occur in the water bodies of the affected environment located upstream of the Delta would not be of 42 43 frequency, magnitude and geographic extent that would adversely affect any beneficial uses or 44 substantially degrade the quality of these water bodies, with regard to ammonia.

#### 1 Delta

- 2 As summarized in Table 8-40, it is assumed that SRWTP effluent ammonia concentrations would be
- 3 substantially lower under Alternative 4 than under Existing Conditions, and would be the same as
- 4 would occur under the No Action Alternative. Relative to Existing Conditions, ammonia-N
- 5 concentrations downstream of the SRWTP would be substantially lower under Alternative 4
- 6 (including the different operational components of Scenarios H1–H4) because it is assumed that
- 7 SRWTP upgrades would be in place, and thus that the average monthly effluent ammonia-N
- concentration would not exceed 1.5 mg/L-N in April through October or 2.4 mg/L-N in November
   through March. Consequently, a substantial decrease in Sacramento River ammonia-N
- concentrations is expected to decrease ammonia concentrations for all areas of the Delta that are
   influenced by Sacramento River water. Concentrations of ammonia-N at locations not influenced
   notably by Sacramento River water will change little relative to Existing Conditions, due to the
   similarity in SJR and BAY concentrations and the lack of expected changes in either of these
- concentrations. Thus, Alternative 4 would not result in substantial increases in ammonia
   concentrations in the Plan Area, relative to Existing Conditions.
- 16 Because the SRWTP discharge ammonia concentrations are assumed to be the same under
- 17 Alternative 4 as would occur under the No Action Alternative, the primary mechanism that could
- Anternative 4 as would occur under the No Action Alternative, the primary mechanism that could
   potentially increase ammonia concentrations in the Delta under Alternative 4, relative to the No
   Action Alternative, is decreased flows in the Sacramento River, which would lower dilution available
   to the SRWTP discharge. This change would be attributable only to operations of Alternative 4, since
   the same assumptions regarding water demands, climate change, and sea level rise are included in
   both Alternative 1A and the No Action Alternative.
- 23 To address this possibility, a simple mixing calculation was performed to assess concentrations of 24 ammonia downstream of the SRWTP discharge (i.e., downstream of Freeport) under Alternative 4 25 and the No Action Alternative. Monthly average CALSIM II flows at Freeport and the upstream 26 ammonia concentration (0.04 mg/L-N; Central Valley Regional Water Quality Control Board 27 2010a:5) were used, together with the SRWTP permitted average dry weather flow (181 mgd) and 28 seasonal ammonia concentration (1.5 mg/L-N in Apr-Oct, 2.4 mg/L-N in Nov-Mar), to estimate the 29 average change in ammonia concentrations downstream of the SRWTP. Table 8-67 shows monthly 30 average and long term annual average predicted concentrations under the two scenarios.
- 31 As Table 8-67 shows, average monthly ammonia-N concentrations in the Sacramento River 32 downstream of Freeport (upon full mixing of the SRWTP discharge with river water) under the four 33 different operational scenarios of Alternative 4 and under the No Action Alternative are expected to 34 be similar (Table 8-67). In comparison to the No Action Alternative, minor increases in monthly 35 average ammonia-N concentrations would occur during February, July through September, and 36 during November for all operational scenarios (H1 through H4). Under operational Scenario H2 and 37 H4, minor increases in ammonia-N concentrations also would occur in the months of January and 38 March. In the month of December, average ammonia-N concentrations would increase slightly for 39 Scenario H4. Minor decreases in ammonia-N concentrations are expected for all Scenarios (H1 40 through H4) in May and June, while minor decreases would also occur in October under Scenario 41 H1.
- A minor increase in the annual average concentration would occur under the different operational
  components of Scenarios H1 through H4 of Alternative 4, compared to the No Action Alternative.
  Moreover, the estimated concentrations downstream of Freeport under Alternative 4 would be
  similar to existing source water concentrations for the San Francisco Bay and San Joaquin River.

- 1 Consequently, changes in source water fraction anticipated under Alternative 4, relative to the No
- 2 Action Alternative, are not expected to substantially increase ammonia concentrations at any Delta
- 3 locations.
- 4 Any negligible increases in ammonia-N concentrations that could occur at certain locations in the
- 5 Delta would not be of frequency, magnitude and geographic extent that would adversely affect any
- 6 beneficial uses or substantially degrade the water quality at these locations, with regards to
- 7 ammonia.

#### 8 Table 8-67. Estimated Ammonia-N (mg-L as N) Concentrations in the Sacramento River Downstream of

- 9 the Sacramento Regional Wastewater Treatment Plant for the No Action Alternative and Alternative 4
- 10 Operational Scenarios H1, H2, H3, and H4

	Oct	Nov	Dec	Jan	Feb	Mar	Apr	May	Jun	Jul	Aug	Sep	Annual Average
No Action Alternative	0.074	0.084	0.069	0.060	0.057	0.060	0.058	0.064	0.067	0.060	0.067	0.064	0.065
Scenario H1	0.073	0.090	0.068	0.060	0.058	0.060	0.058	0.063	0.062	0.062	0.070	0.076	0.067
Scenario H2	0.074	0.088	0.069	0.061	0.058	0.061	0.058	0.063	0.062	0.062	0.070	0.065	0.066
Scenario H3	0.074	0.090	0.069	0.060	0.058	0.060	0.057	0.062	0.066	0.064	0.071	0.075	0.067
Scenario H4	0.074	0.088	0.070	0.061	0.058	0.061	0.057	0.062	0.066	0.064	0.071	0.065	0.066

#### 11

#### 12 SWP/CVP Export Service Areas

13 The assessment of effects on ammonia in the SWP and CVP Export Service Area is based on 14 assessment of ammonia-N concentrations at Banks and Jones pumping plants. The dominant source 15 waters influencing the Banks and Jones pumping plants are the Sacramento and San Joaquin Rivers 16 (see Appendix 8D, Source Water Fingerprinting Results). As discussed above for the Plan Area, for 17 areas of the Delta that are influenced by Sacramento River water, including Banks and Jones 18 pumping plants, ammonia-N concentrations are expected to decrease under Alternative 4, relative 19 to Existing Conditions (in association with less diversion of water influenced by the SRWTP). This 20 decrease in ammonia-N concentrations for water exported via the south Delta pumps is not 21 expected to result in an adverse effect on beneficial uses or substantially degrade water quality of 22 exported water, with regards to ammonia.

Furthermore, as discussed above for the Plan Area, for all areas of the Delta, including Banks and Jones pumping plants, ammonia-N concentrations are not expected to be substantially different under the four different operational scenarios of Alternative 4, relative to No Action Alternative. Any negligible increases in ammonia-N concentrations that could occur at Banks and Jones pumping plants would not be of frequency, magnitude and geographic extent that would adversely affect any beneficial uses or substantially degrade the water quality at these locations, with regards to ammonia.

- 30 *NEPA Effects*: In summary, based on the discussion above, effects on ammonia from implementation
   31 of CM1 are considered to be not adverse.
- 32 *CEQA Conclusion*: Key findings discussed in the effects assessment provided above are summarized
- 33 here, and are then compared to the CEQA thresholds of significance (defined in Section 8.3.2,
- 34 *Determination of Effects*) for the purpose of making the CEQA impact determination for this

- constituent. For additional details on the effects assessment findings that support this CEQA impact
   determination, see the effects assessment discussion that immediately precedes this conclusion.
- 3 Ammonia-N concentrations are generally low in the reservoirs and rivers of the watersheds, owing
- 4 to the lack of substantial point and nonpoint sources of ammonia-N upstream of the SRWTP in the
- 5 Sacramento River watershed, in the watersheds of the eastern tributaries (Cosumnes, Mokelumne,
- 6 and Calaveras Rivers), or upstream of the Delta in the San Joaquin River watershed. Consequently,
- 7 any modified reservoir operations and subsequent changes in river flows under Alternative 4,
- 8 relative to Existing Conditions, are expected to have negligible, if any, effects on reservoir and river
- 9 ammonia-N concentrations upstream of Freeport in the Sacramento River watershed and upstream
- 10 of the Delta in the San Joaquin River watershed.
- 11 Ammonia-N concentrations in the Sacramento River downstream of the SRWTP would be
- 12 substantially lower under Alternative 4 (regardless of operational scenario), relative to Existing
- 13 Conditions, due to upgrades to the SRWTP that are assumed to be in place, and thus, ammonia
- 14 concentrations for all areas of the Delta that are influenced by Sacramento River water are expected
- 15 to decrease. At locations which are not influenced notably by Sacramento River water,
- concentrations are expected to remain relatively unchanged compared to Existing Conditions, due to
   the similarity in SJR and BAY concentrations and the lack of expected changes in either of these
- 18 concentrations.
- 19 The assessment of effects on ammonia in the SWP/CVP Export Service Areas is based on assessment
- of ammonia-N concentrations at Banks and Jones pumping plants. As discussed above for the Plan
   Area, for areas of the Delta that are influenced by Sacramento River water, including Banks and
   Jones pumping plants, ammonia-N concentrations are expected to decrease under Alternative 4,
   relative to Existing Conditions.
- 24 Based on the above, there would be no substantial, long-term increase in ammonia-N concentrations 25 in the rivers and reservoirs upstream of the Delta, in the Plan Area, or the waters exported to the 26 CVP and SWP service areas under Alternative 4 relative to Existing Conditions. As such, this 27 alternative is not expected to cause additional exceedance of applicable water quality objectives/ 28 criteria by frequency, magnitude, and geographic extent that would cause adverse effects on any 29 beneficial uses of waters in the affected environment. Because ammonia concentrations are not 30 expected to increase substantially, no long-term water quality degradation is expected to occur and, 31 thus, no adverse effects on beneficial uses would occur. Ammonia is not 303(d) listed within the 32 affected environment and thus any minor increases that could occur in some areas would not make 33 any existing ammonia-related impairment measurably worse because no such impairments 34 currently exist. Because ammonia-N is not bioaccumulative, minor increases that could occur in 35 some areas would not bioaccumulate to greater levels in aquatic organisms that would, in turn, pose 36 substantial health risks to fish, wildlife, or humans. This impact is considered to be less than 37 significant. No mitigation is required.

### Impact WQ-2: Effects on Ammonia Concentrations Resulting from Implementation of CM2 CM21

- 40 **NEPA Effects:** Some habitat restoration activities would occur on lands in the Delta formerly used
- 41 for irrigated agriculture. Although this may decrease ammonia loading to the Delta from agriculture,
- 42 increased biota in those areas as a result of restored habitat may increase ammonia loading
- 43 originating from flora and fauna. Ammonia loaded from organisms is expected to be converted
- 44 rapidly to nitrate by established microbial communities. Thus, these land use changes would not be

- 1 expected to substantially increase ammonia concentrations in the Delta. In general, with the
- 2 exception of changes in Delta hydrodynamics resulting from habitat restoration, CM2–CM11 would
- 3 not substantially increase ammonia concentrations in the water bodies of the affected environment.
- 4 Modeling scenarios included assumptions regarding how certain habitat restoration activities (CM2
- 5 and CM4) would affect Delta hydrodynamics, and thus such effects of these restoration measures
- 6 were included in the assessment of CM1 facilities operations and maintenance (see Impact WQ-1).
- 7 Additionally, implementation of CM12–CM21 would not be expected to substantially alter ammonia
- 8 concentrations in the affected environment.
- 9 The effects of ammonia from implementation of CM2–CM21 are considered to be not adverse.

10 **CEOA Conclusion:** There would be no substantial, long-term increase in ammonia-N concentrations 11 in the rivers and reservoirs upstream of the Delta, in the Plan Area, or the waters exported to the 12 CVP and SWP service areas due to implementation of CM2–CM21 relative to Existing Conditions. As 13 such, implementation of these conservations measures would not be expected to cause additional 14 exceedance of applicable water quality objectives/criteria by frequency, magnitude, and geographic 15 extent that would cause significant impacts on any beneficial uses of waters in the affected 16 environment. Because ammonia concentrations would not be expected to increase substantially 17 from implementation of these conservation measures, no long-term water quality degradation 18 would be expected to occur and, thus, no significant impact on beneficial uses would occur. 19 Ammonia is not 303(d) listed within the affected environment and thus any minor increases that 20 could occur in some areas would not make any existing ammonia-related impairment measurably 21 worse because no such impairments currently exist. Because ammonia-N is not bioaccumulative, 22 minor increases that could occur in some areas would not bioaccumulate to greater levels in aquatic 23 organisms that would, in turn, pose substantial health risks to fish, wildlife, or humans. This impact 24 is considered less than significant. No mitigation is required.

# Impact WQ-3: Effects on Boron Concentrations Resulting from Facilities Operations and Maintenance (CM1)

### 27 Upstream of the Delta

28 Under Alternative 4 Scenarios H1–H4, there would be no expected change to the sources of boron in 29 the Sacramento and eastside tributary watersheds, and resultant changes in flows from altered 30 system-wide operations would have negligible, if any, effects on the concentration of boron in the 31 rivers and reservoirs of these watersheds. The modeled long-term annual average lower San Joaquin 32 River flow at Vernalis would decrease by an estimated 6%, relative to Existing Conditions (in 33 association with the different operational components of Scenarios H1-H4 for Alternative 4, climate 34 change, and increased water demands) and would remain virtually the same relative to the No 35 Action Alternative considering only changes due only to the different operational components of 36 Scenarios H1–H4 under Alternative 4. The reduced flow would result in possible increases in long-37 term average boron concentrations of up to about 3% relative to the Existing Conditions, which 38 would be nearly identical under each of the H1–H4 scenarios (Appendix 8F, Table Bo-32). The 39 increased boron concentrations would not increase the frequency of exceedances of any applicable 40 objectives or criteria and would not be expected to cause further degradation at measurable levels 41 in the lower San Joaquin River, and thus would not cause the existing impairment there to be 42 discernibly worse. Consequently, Alternative 4 would not be expected to cause exceedance of boron 43 objectives/criteria or substantially degrade water quality with respect to boron, and thus would not

adversely affect any beneficial uses of the Sacramento River, the eastside tributaries, associated
 reservoirs upstream of the Delta, or the San Joaquin River.

#### 3 Delta

4 Modeling scenarios included assumptions regarding how certain habitat restoration activities (CM2

- 5 and CM4) would affect Delta hydrodynamics, To the extent that restoration actions alter
- 6 hydrodynamics within the Delta region, which affects mixing of source waters, these effects are
- included in this assessment of operations-related water quality changes (i.e., CM1). Other effects of
   CM2-CM21 not attributable to hydrodynamics, for example, additional loading of a constituent to
- 8 CM2–CM21 not attributable to hydrodynamics, for example, additional loading of a constituent to 9 the Delta, are discussed within the impact header for CM2–CM21. See section 8.3.1.3, *Plan Area*, for
- 10 more information.
- 11 The effects relative to Existing Conditions and the No Action Alternative are discussed together 12 because the direction and magnitude of predicted change are so similar. Relative to Existing 13 Conditions, the following changes reflect the range of effects that would result from the four 14 potential outcomes under the Alternative 4 H1-H4 Scenarios. There would be generally similar 15 increased long-term average boron concentrations for the 16-year period modeled at interior Delta 16 locations (by as much as 8% at the SF Mokelumne River at Staten Island for all H1–H4 Scenarios, 17 from 12% for H1 to 15% for H4 at Franks Tract, and from 11% for H1 to 18% for H4 at Old River at 18 Rock Slough) (Appendix 8F, Tables Bo-12A through Bo-12D). The comparisons to Existing 19 Conditions reflects changes due to the different operational components of Scenarios H1–H4 for 20 Alternative 4 and climate change/sea level rise. Comparison to the No Action Alternative reflects 21 changes due only to the different operational components of Scenarios H1-H4 for Alternative 4.
- 22 Implementation of tidal habitat restoration under CM4 also may contribute to increased boron 23 concentrations at western Delta assessment locations (more discussion of this phenomenon is 24 included in Section 8.3.1.3, Plan Area), and thus would not be anticipated to substantially affect 25 agricultural diversions which occur primarily at interior Delta locations. The long-term annual 26 average and monthly average boron concentrations, for either the 16-year period or drought period 27 modeled, would never exceed the 2,000  $\mu$ g/L human health advisory objective (i.e., for children) or 28 500 µg/L agricultural objective at any of the eleven Delta assessment locations, which represents no 29 change from the Existing Conditions and No Action Alternative (Appendix 8F, Table Bo-3B). 30 Additionally, relative to the Existing Conditions, reductions in long-term average assimilative 31 capacity would be small with respect to the 500  $\mu$ g/L agricultural objective at interior Delta 32 locations and reductions would be similar for all of the Alternative 4 H1–H4 Scenarios (i.e., range of 33 maximum monthly reductions of 12% (H1) to 13% (H4) at Franks Tract and up to 13% (H1) to 18% 34 (H4) at Old River at Rock Slough (Appendix 8F, Tables Bo-13A through 13D), and the reductions in 35 assimilative capacity relative to the No Action Alternative also would be comparable. However, 36 because the absolute boron concentrations would still be well below the lowest 500  $\mu$ g/L objective 37 for the protection of the agricultural beneficial use under Alternative 4, the levels of boron 38 degradation would not be of sufficient magnitude to substantially increase the risk of exceeding 39 objectives or cause adverse effects to municipal and agricultural water supply beneficial uses, or any 40 other beneficial uses, in the Delta (Appendix 8F, Figure Bo-3).

#### 41 SWP/CVP Export Service Areas

Under all of the Alternative 4 H1–H4 Scenarios, long-term average boron concentrations would
decrease at the Banks Pumping Plant (ranging from as much as 21% [H1]) to a 9% [H2]) and at
Jones Pumping Plant (ranging from 23% [H4] to 19% [H1]) relative to Existing Conditions, and the

- 1 reductions would be similar compared to No Action Alternative (Appendix 8F, Tables Bo-12A
- 2 through 12D) as a result of export of a greater proportion of low-boron Sacramento River water.
- 3 Commensurate with the decrease in exported boron concentrations, boron concentrations in the
- 4 lower San Joaquin River may be reduced and would likely alleviate or lessen any expected increase
- 5 in boron concentrations at Vernalis associated with flow reductions (see discussion of Upstream of
- 6 the Delta), as well as locations in the Delta receiving a large fraction of San Joaquin River water.
- 7 Reduced export boron concentrations also may contribute to reducing the existing 303(d)
- 8 impairment in the lower San Joaquin River and associated TMDL actions for reducing boron loading.
- 9 Maintenance of SWP and CVP facilities under Alternative 4 would not be expected to create new
- sources of boron or contribute towards a substantial change in existing sources of boron in the
   affected environment. Maintenance activities would not be expected to cause any substantial
   increases in boron concentrations or degradation with respect to boron such that objectives would
   be exceeded more frequently, or any beneficial uses would be adversely affected anywhere in the
   affected environment.
- NEPA Effects: In summary, relative to the No Action Alternative conditions, Alternative 4 would
   result in relatively small increases in long-term average boron concentrations in the Delta and not
   appreciably change boron levels in the lower San Joaquin River. However, the predicted changes
   would not be expected to cause exceedances of applicable objectives or further measurable water
   quality degradation, and thus would not constitute an adverse effect on water quality.
- *CEQA Conclusion:* Key findings discussed in the effects assessment provided above are summarized
   here, and are then compared to the CEQA thresholds of significance (defined in Section 8.3.2,
   *Determination of Effects*) for the purpose of making the CEQA impact determination for this
   constituent. For additional details on the effects assessment findings that support this CEQA impact
   determination, see the effects assessment discussion that immediately precedes this conclusion.
- Boron is not a constituent of concern in the Sacramento River watershed upstream of the Delta, thus
  river flow rate and reservoir storage reductions that would occur under the Alternative 4, relative to
  Existing Conditions, would not be expected to result in a substantial adverse change in boron levels.
  Additionally, relative to Existing Conditions, Alternative 4 would not result in reductions in river
  flow rates (i.e., less dilution) or increased boron loading such that there would be any substantial
  increases in boron concentration upstream of the Delta in the San Joaquin River watershed.
- 31 Small increased boron levels predicted for interior and western Delta locations in response (i.e., up
- 32 to 15% increase) to a shift in the Delta source water percentages and tidal habitat restoration under
- 33 this alternative would not be expected to cause exceedances of objectives, or substantial
- degradation of these water bodies. Alternative 4 maintenance also would not result in any
- 35 substantial increases in boron concentrations in the affected environment. Boron concentrations
- 36 would be reduced in water exported from the Delta to the CVP/SWP Export Service Areas, thus
- 37 reflecting a potential improvement to boron loading in the lower San Joaquin River.
- Boron is not a bioaccumulative constituent, thus any increased concentrations under Alternative 4
- 39 would not result in adverse boron bioaccumulation effects to aquatic life or humans. Relative to
- 40 Existing Conditions, Alternative 4 would not result in substantially increased boron concentrations
- 41 such that frequency of exceedances of municipal and agricultural water supply objectives would
- 42 increase. The levels of boron degradation that may occur under Alternative 4 would not be of
- 43 sufficient magnitude to cause substantially increased risk for adverse effects to municipal or
- 44 agricultural beneficial uses within the affected environment. Long-term average boron

concentrations would decrease in Delta water exports to the SWP and CVP service area, which may
 contribute to reducing the existing 303(d) impairment of agricultural beneficial uses in the lower
 San Joaquin River. Based on these findings, this impact is determined to be less than significant. No
 mitigation is required.

#### 5 Impact WQ-4: Effects on Boron Concentrations Resulting from Implementation of CM2–CM21

- 6 **NEPA Effects:** The implementation of the other conservation measures (i.e., CM2–CM21), of which 7 most do not involve land disturbance, present no new direct sources of boron to the affected 8 environment, including areas Upstream of the Delta, within the Plan Area, and the SWP/CVP Export 9 Service Area, nor would they affect channel flows or Delta hydrodynamic conditions. As noted 10 above, the potential effects of implementation of tidal habitat restoration (i.e., CM4) on Delta hydrodynamic conditions is addressed above in the discussion of Impact WQ-3. The potential 11 12 channel flow effects of CM2 for actions in the Yolo Bypass also were accounted for in the CALSIM II 13 and DSM2 modeling, and thus were addressed in the discussion for Impact WO-3. Habitat 14 restoration activities in the Delta (i.e., CM4–CM10), including restored tidal wetlands, floodplain, and related channel margin and off-channel habitats, while involving increased land and water 15 16 interaction within these habitats, would not be anticipated to contribute boron which is primarily 17 associated with source water inflows to the Delta (i.e., San Joaquin River, agricultural drainage, and 18 Bay source water). Moreover, some habitat restoration conservation measures (CM4–CM10) would 19 occur on lands within the Delta currently used for irrigated agriculture, thus replacing agricultural 20 land uses with restored habitats. The potential reduction in irrigated lands within the Delta may 21 result in reduced discharges of agricultural field drainage with elevated boron concentrations, 22 which would be considered an improvement compared to the No Action Alternative. CM3 and CM11 23 provide the mechanism, guidance, and planning for the land acquisition and thus would not, 24 themselves, affect boron levels in the Delta. CM12–CM21 involve actions that target reduction in 25 other stressors at the species level involving actions such as methylmercury reduction management 26 (CM12), improving DO in the Stockton Deep Water Ship Channel (CM14), and urban stormwater 27 treatment (CM19). None of the CM12–CM21 actions would contribute to substantially increasing 28 boron levels in the Delta. Consequently, as they pertain to boron, implementation of CM2–CM21 29 would not be expected to adversely affect any of the beneficial uses of the affected environment.
- 30 The impact on boron of implementing CM2–CM21 is determined to be not adverse.

31 **CEQA Conclusion:** Implementation of the CM2–CM21 for Alternative 4 would not present new or 32 substantially changed sources of boron to the affected environment upstream of the Delta, within 33 Delta, or in the SWP and CVP service area. As such, the their implementation would not be expected 34 to substantially increase the frequency with which applicable Basin Plan objectives or other criteria 35 would be exceeded in water bodies of the affected environment located upstream of the Delta, 36 within the Delta, or in the SWP and CVP Service Area or substantially degrade the quality of these 37 water bodies, with regard to boron. Based on these findings, this impact is considered to be less than 38 significant. No mitigation is required.

### Impact WQ-5: Effects on Bromide Concentrations Resulting from Facilities Operations and Maintenance (CM1)

#### 41 Upstream of the Delta

42 Under Alternative 4, regardless of operational scenario (i.e., Scenarios H1–H4), there would be no
43 expected change to the sources of bromide in the Sacramento and eastside tributary watersheds.

Bromide loading in these watersheds would remain unchanged and resultant changes in flows from altered system-wide operations under Alternative 4 would have negligible, if any, effects on the concentration of bromide in the rivers and reservoirs of these watersheds. Consequently, no individual operational scenario of Alternative 4 would be expected to adversely affect the MUN beneficial use, or any other beneficial uses, of the Sacramento River, the eastside tributaries, or their associated reservoirs upstream of the Delta.

7 Under the four operational scenarios of Alternative 4, modeling indicates that long-term annual
8 average flows on the San Joaquin River would decrease by 6% relative to Existing Conditions and

9 would remain virtually the same relative to the No Action Alternative (Appendix 5A,

- 10 BDCP/California WaterFix FEIR/FEIS Modeling Technical Appendix). These similar decreases in flow,
- 11 regardless of operational scenario, would result in possible increases in long-term average bromide
- 12 concentrations of about 3%, relative to Existing Conditions and less than <1% relative to the No
- Action Alternative (Appendix 8E, *Bromide*, Table 24). The small predicted increases in lower San
- 14 Joaquin River bromide levels that could occur under Scenarios H1–H4 of Alternative 4, relative to 15 existing and No Action Alternative conditions, would not be expected to adversely affect the MUN
- 16 beneficial use, or any other beneficial uses, of the lower San Joaquin River.

#### 17 **Delta**

Modeling scenarios included assumptions regarding how certain habitat restoration activities (CM2
and CM4) would affect Delta hydrodynamics, To the extent that restoration actions alter
hydrodynamics within the Delta region, which affects mixing of source waters, these effects are
included in this assessment of operations-related water quality changes (i.e., CM1). Other effects of
CM2-CM21 not attributable to hydrodynamics, for example, additional loading of a constituent to
the Delta, are discussed within the impact header for CM2-CM21. See Section 8.3.1.3, *Plan Area*, for
more information.

25 Under Operational Scenarios H1–H4 of Alternative 4, the geographic extent of effects pertaining to 26 long-term average bromide concentrations in the Delta would be similar to those previously 27 described for Alternative 1A, although the magnitude of predicted long-term change and relative 28 frequency of concentration threshold exceedances would be different. Using the mass-balance 29 modeling approach for bromide (see Section 8.3.1.3), relative to Existing Conditions, Scenarios H1– 30 H4 modeled long-term average bromide concentrations would increase at Staten Island, Emmaton, 31 and Barker Slough, while Scenarios H1–H4 modeled long-term average bromide concentrations 32 would decrease at the other assessment locations (Appendix 8E, Bromide, Table 10). Overall effects 33 would be greatest at Barker Slough, with the smallest model predicted increases occurring under 34 Scenario H3, and the largest model predicted increases occurring under Scenario H2. Under 35 Scenario H3, predicted long-term average bromide concentrations would increase from 51 µg/L to 36  $62 \mu g/L$  (21% relative increase) for the modeled 16-year hydrologic period and would increase 37 from 54  $\mu$ g/L to 92  $\mu$ g/L (72% relative increase) for the modeled drought period. Under Scenario 38 H2, predicted long-term average bromide concentrations would increase from 51  $\mu$ g/L to 72  $\mu$ g/L 39 (40% relative increase) for the modeled 16-year hydrologic period and would increase from 54 40  $\mu$ g/L to 106  $\mu$ g/L (98% relative increase) for the modeled drought period. At Barker Slough, changes 41 in exceedance frequency would follow a similar pattern, with the greatest increase in exceedance 42 frequency occurring under Scenario H2. Under Scenario H2, the predicted 50 µg/L exceedance 43 frequency would increase from 49% under Existing Conditions to 56% under Alternative 4, and 44 would increase from 55% to 83% during the drought period. Similarly at Barker Slough, the 45 predicted 100 µg/L exceedance frequency would increase from 0% under Existing Conditions to

1 20% under Scenario H2, and would increase from 0% to 47% during the drought period. In contrast, 2 increases in bromide at Staten Island would result in a 50  $\mu$ g/L bromide threshold exceedance 3 increase from 47% under Existing Conditions to 76% under Scenario H2 (52% to 83% during the 4 modeled drought period). However, unlike Barker Slough, modeling shows that long-term average 5 bromide concentration at Staten Island would exceed the 100 µg/L assessment threshold 6 concentration 1% under Existing Conditions and 3% under all operational scenarios (0% to 2% 7 during the modeled drought period for all operational scenarios). The highest long-term average 8 bromide concentrations would occur under Scenario H2, and would be 76 µg/L (83 µg/L for the 9 modeled drought period) at Staten Island. Changes in exceedance frequency of the 50  $\mu$ g/L and 100 10  $\mu$ g/L concentration thresholds, as well as relative change in long-term average concentration, at 11 other assessment locations would be less substantial for all operational scenarios. This comparison 12 to Existing Conditions reflects changes in bromide due to both Alternative 4 operations (including 13 north Delta intake capacity of 9,000 cfs and the different components of Operational Scenarios H1-14 H4) and climate change/sea level rise.

15 Due to the relatively small differences between modeled Existing Conditions and No Action baseline, 16 changes in long-term average bromide concentrations and changes in exceedance frequencies 17 relative to the No Action Alternative would be generally of similar magnitude to those previously 18 described for the Existing Conditions comparison (Appendix 8E, Bromide, Table 10). Relative to the 19 No Action Alternative, modeled long-term average bromide concentration increases would similarly 20 be greatest at Barker Slough under Scenario H2, where long-term average concentrations are 21 predicted to increase by 44% (97% for the modeled drought period). However, unlike the Existing 22 Conditions comparison, under the No Action Alternative long-term average bromide concentrations 23 at Buckley Cove would increase for all operational scenarios, although the increases would be 24 relatively small ( $\leq 4\%$ ). Unlike the comparison to Existing Conditions, this comparison to the No 25 Action Alternative reflects changes in bromide due only to the different components of Operational 26 Scenarios H1-H4 of Alternative 4.

At Barker Slough, modeled long-term average bromide concentrations for the two baseline
conditions are very similar (Appendix 8E, *Bromide*, Tables 10 and 11). Such similarity demonstrates
that the modeled Alternative 4 change in bromide is almost entirely due to Alternative 4 operations,
and not climate change/sea level rise, regardless of the specific different components of Operational
Scenarios H1–H4. Therefore, operations are the primary driver of effects on bromide at Barker
Slough, regardless of whether and particular operational scenario of Alternative 4 is compared to
Existing Conditions, or compared to the No Action Alternative.

34 Results of the modeling approach which used relationships between EC and chloride and between 35 chloride and bromide (see Section 8.3.1.3, *Plan Area*) differed somewhat from what is presented 36 above for the mass-balance approach (see Appendix 8E, Table 11). For most locations, the frequency 37 of exceedance of the 50  $\mu$ g/L and 100  $\mu$ g/L were similar. The greatest difference between the 38 methods was predicted for Barker Slough. Under all of the operational scenarios, the increases in 39 frequency of exceedance of the 100 µg/L threshold, relative to Existing Conditions and the No Action 40 Alternative, were not as great using this alternative EC to chloride and chloride to bromide relationship modeling approach as compared to that presented above from the mass-balance 41 42 modeling approach. Model predicted increases under Scenario H2 were still the greatest, and 43 increases under the other operational scenarios were still substantial. At Barker Slough, the 44 predicted 100 µg/L exceedance frequency for the 16-year hydrologic period would increase from 45 1% under Existing Conditions and 2% under the No Action Alternative to as much as 11% under the Scenario H2. For the modeled drought period, the predicted 100  $\mu$ g/L exceedance frequency would 46

increase from 0% under Existing Conditions and the No Action Alternative to as much as 25% under
 Scenario H2. Because the mass-balance approach predicts a greater level of impact at Barker Slough,
 determination of impacts was based on the mass-balance results.

4 Although Scenario H2 would result in the greatest relative increase in long-term average bromide 5 concentrations and greatest relative increase in exceedance frequency at Barker Slough, the 6 difference between operational scenarios is very small. Regardless of particular Alternative 4 7 operational scenario, the increase in long-term average bromide concentrations predicted at Barker 8 Slough, principally the relative increase in 100 µg/L exceedance frequency, would result in a 9 substantial change in source water quality for existing drinking water treatment plants drawing 10 water from the North Bay Aqueduct. As discussed for Alternative 1A, drinking water treatment 11 plants obtaining water via the North Bay Aqueduct utilize a variety of conventional and enhanced treatment technologies in order to achieve DBP drinking water criteria. While the implications of 12 13 such a modeled change in bromide at Barker Slough are difficult to predict, the substantial modeled 14 increases could lead to adverse changes in the formation of disinfection byproducts such that 15 considerable treatment plant upgrades may be necessary in order to achieve equivalent levels of 16 health protection. Because many of the other modeled locations already frequently exceed the 100 17 µg/L threshold under Existing Conditions and the No Action Alternative, these locations likely 18 already require treatment plant technologies to achieve equivalent levels of health protection, and 19 thus no additional treatment technologies would be triggered by the small increases in the 20 frequency of exceeding the 100 µg/L threshold. Hence, no further impact on the drinking water 21 beneficial use would be expected at these locations.

22 The seasonal intakes at Mallard Slough and City of Antioch are infrequently used due to water 23 quality constraints related to sea water intrusion. On a long-term average basis, bromide at these 24 locations is in excess of  $3,000 \,\mu\text{g/L}$ , but during seasonal periods of high Delta outflow can be <300 25 µg/L. Based on modeling using the mass-balance approach, use of the seasonal intakes at Mallard 26 Slough and City of Antioch under Scenarios H1–H4 of Alternative 4 would experience a period 27 average increase in bromide during the months when these intakes would most likely be utilized. 28 For those wet and above normal water year types where mass balance modeling would predict 29 water quality typically suitable for diversion, change would be greatest for Scenarios H1 and H3, 30 where predicted long-term average bromide concentrations would increase from  $103 \,\mu g/L$  to 155 31  $\mu$ g/L (51% increase) at City of Antioch and would increase from 150  $\mu$ g/L to 201  $\mu$ g/L (41% 32 increase) at Mallard Slough relative to Existing Conditions (Appendix 8E, Bromide, Table 25). Under 33 Scenarios H2 and H4, predicted increases would also occur, but would be somewhat less, with 34 approximate 40% increases at the City of Antioch and approximate 34% increases at Mallard 35 Slough. Increases would be similar for the No Action Alternative comparison, with slightly lower 36 relative increases at City of Antioch (i.e., 33–44% depending on operational scenario), and slightly 37 higher relative increases at Mallard Slough (i.e., 36–47% depending on operational scenario). 38 Modeling results using the EC to chloride and chloride to bromide relationships show increases 39 during these months, but the relative magnitude of the increases is much lower (Appendix 8E, 40 Bromide, Table 26). Regardless of the differences in the data between the two modeling approaches, 41 the decisions surrounding the use of these seasonal intakes is largely driven by acceptable water 42 quality, and thus have historically been opportunistic. Opportunity to use these intakes would 43 remain, and the predicted increases in bromide concentrations at the City of Antioch and Mallard 44 Slough intake would not be expected to adversely affect MUN beneficial uses, or any other beneficial 45 use, at these locations.

- 1 Important to the results presented above is the assumed habitat restoration footprint on both the
- 2 temporal and spatial scales incorporated into the modeling. Modeling sensitivity analyses have
- 3 indicated that habitat restoration (which is reflected in the modeling—see Section 8.3.1.3, *Plan*
- 4 *Area*), not operations covered under CM1, are the driving factor in the modeled bromide increases.
- 5 The timing, location, and specific design of habitat restoration will have effects on Delta
- hydrodynamics, and any deviations from modeled habitat restoration and implementation schedule
  will lead to different outcomes. Although habitat restoration near Barker Slough is an important
- 8 factor contributing to modeled bromide concentrations at the North Bay Aqueduct, BDCP habitat
- 9 restoration elsewhere in the Delta can also have large effects. Because of these uncertainties, and the
- 10 possibility of adaptive management changes to BDCP restoration activities, including location,
- 11 magnitude, and timing of restoration, the estimates are not predictive of the bromide levels that
- 12 would actually occur in Barker Slough or elsewhere in the Delta.

### 13 SWP/CVP Export Service Areas

14 Under the various operational scenarios of Alternative 4, improvement in long-term average 15 bromide concentrations would occur at the Banks and Jones pumping plants, with the largest 16 improvement predicted to occur under Scenario H4 and the smallest improvement predicted to 17 occur under Scenario H1. Under Scenario H4, long-term average bromide concentrations for the 18 modeled 16-year hydrologic period at Banks and Jones pumping plants would decrease by as much 19 as 46% relative to Existing Conditions and 38% relative to the No Action Alternative. Relative 20 change in long-term average bromide concentration under Scenario H4 would be less during 21 drought conditions ( $\leq$ 36%), but would still represent considerable improvement (Appendix 8E, 22 Bromide, Table 10). Decreased long-term average bromide concentrations under the other 23 operational scenarios would also be predicted, but would be slightly less. Under Scenario H1, long-24 term average bromide concentrations for the modeled 16-year hydrologic period at Banks and Jones 25 pumping plants would decrease by as much as 37% relative to Existing Conditions and 28% relative 26 to the No Action Alternative. Relative change in long-term average bromide concentration under 27 Scenario H1 would be less during drought conditions ( $\leq 28\%$ ) (Appendix 8E, *Bromide*, Table 10). As 28 a result, and regardless of operational scenario, less frequent bromide concentration exceedances of 29 the 50  $\mu$ g/L and 100  $\mu$ g/L assessment thresholds would be predicted and an overall improvement in 30 Export Service Areas water quality would be experienced respective to bromide. Commensurate 31 with the decrease in exported bromide, an improvement in lower San Joaquin River bromide would 32 also be observed since bromide in the lower San Joaquin River is principally related to irrigation 33 water deliveries from the Delta. While the magnitude of this expected lower San Joaquin River 34 improvement in bromide is difficult to predict, the relative decrease in overall loading of bromide to 35 the Export Service Areas would likely alleviate or lessen any expected increase in bromide 36 concentrations at Vernalis (see discussion of Upstream of the Delta) as well as locations in the Delta 37 receiving a large fraction of San Joaquin River water, such as much of the south Delta.

The discussion above is based on results of the mass-balance modeling approach. Results of the modeling approach which used relationships between EC and chloride and between chloride and bromide (see Section 8.3.1.3, *Plan Area*) were consistent with the discussion above, and assessment of bromide using these data results in the same conclusions as are presented above for the massbalance approach (see Appendix 8E, Table 11).

43 Similar to the discussion pertaining to the No Action Alternative, maintenance of SWP and CVP
44 facilities under Scenarios H1–H4 of Alternative 4 would not be expected to create new sources of
45 bromide or contribute towards a substantial change in existing sources of bromide in the affected

environment. Maintenance activities would not be expected to cause any substantial change in
 bromide such that MUN beneficial uses, or any other beneficial use, would be adversely affected

3 anywhere in the affected environment.

4 **NEPA Effects:** In summary, the operations and maintenance activities under Scenarios H1–H4 of 5 Alternative 4, relative to the No Action Alternative, would result in small increases (i.e., <1%) in 6 long-term average bromide concentrations at Vernalis related to relatively small declines in long-7 term average flow on the San Joaquin River. However, the operations and maintenance activities 8 under Scenarios H1–H4 of Alternative 4 would cause substantial degradation to water quality with 9 respect to bromide at Barker Slough, source of the North Bay Aqueduct. This substantial 10 degradation would be predicted to occur regardless of operational scenario, but would be greatest 11 under Scenario H2. Resultant substantial change in long-term average bromide at Barker Slough 12 could necessitate changes in water treatment plant operations or require treatment plant upgrades 13 in order to maintain DBP compliance, and thus would constitute an adverse effect on water quality. 14 Mitigation Measure WQ-5 is available to reduce these effects. Implementation of this measure along 15 with a separate, other commitment as set forth in EIR/EIS Appendix 3B, Environmental 16 Commitments, AMMs, and CMs, relating to the potential increased treatment costs associated with 17 bromide-related changes would reduce these effects.

*CEQA Conclusion:* Key findings discussed in the effects assessment provided above are summarized
 here, and are then compared to the CEQA thresholds of significance (defined in Section 8.3.2,
 *Determination of Effects*) for the purpose of making the CEQA impact determination for this
 constituent. For additional details on the effects assessment findings that support this CEQA impact
 determination, see the effects assessment discussion that immediately precedes this conclusion.

23 Under Operational Scenarios H1–H4 of Alternative 4 there would be no expected change to the 24 sources of bromide in the Sacramento and eastside tributary watersheds. Bromide loading in these 25 watersheds would remain unchanged and resultant changes in flows from altered system-wide 26 operations under any operational scenario of Alternative 4 would have negligible, if any, effects on 27 the concentration of bromide in the rivers and reservoirs of these watersheds. However, south of the 28 Delta, the San Joaquin River is a substantial source of bromide, primarily due to the use of irrigation 29 water imported from the southern Delta. Concentrations of bromide at Vernalis are inversely 30 correlated to net river flow. Under all operational scenarios of Alternative 4, long-term average 31 flows at Vernalis would decrease only slightly, resulting in less than substantial predicted increases 32 in long-term average bromide of about 3% relative to Existing Conditions.

33 Relative to Existing Conditions, all operational scenarios of Alternative 4 would result in small 34 decreases in long-term average bromide concentration at most Delta assessment locations, with 35 principal exceptions being the North Bay Aqueduct at Barker Slough, Staten Island, and Emmaton on 36 the Sacramento River. Overall effects would be greatest at Barker Slough, where substantial 37 increases in long-term average bromide concentrations under all operational scenarios would be 38 predicted, but would be greatest for Scenario H2. While the predicted increase in long-term average 39 bromide concentrations at Barker Slough would be greatest for Scenario H2, the relative increases 40 regardless of particular operational scenario would result in a substantial change in source water 41 quality to existing drinking water treatment plants drawing water from the North Bay Aqueduct. 42 These modeled increases in bromide at Barker Slough could lead to adverse changes in the 43 formation of disinfection byproducts at drinking water treatment plants such that considerable 44 water treatment plant upgrades could be necessary in order to achieve equivalent levels of drinking 45 water health protection.

- The assessment of effects on bromide in the SWP/CVP Export Service Areas is based on assessment
  of changes in bromide concentrations at Banks and Jones pumping plants. Under all of the
  operational scenarios of Alternative 4, substantial improvement would occur at the Banks and Jones
  pumping plants, where long-term average bromide concentrations are predicted to decrease by as
  much as 44% relative to Existing Conditions. As a result, an overall improvement in bromide-related
  water quality would be predicted in the SWP/CVP Export Service Areas.
- 7 Based on the above, the operations and maintenance activities under Scenarios H1–H4 of 8 Alternative 4 would not result in any substantial change in long-term average bromide 9 concentration upstream of the Delta. Furthermore, under all of the operational scenarios of 10 Alternative 4, water exported from the Delta to the SWP/CVP service area would be substantially 11 improved relative to bromide. Bromide is not bioaccumulative, therefore change in long-term 12 average bromide concentrations would not directly cause bioaccumulative problems in aquatic life 13 or humans. Additionally, bromide is not a constituent related to any 303(d) listings. The operations 14 and maintenance activities under Scenarios H1-H4 of Alternative 4 would not cause substantial 15 long-term degradation to water quality respective to bromide with the exception of water quality at 16 Barker Slough, source of the North Bay Aqueduct. At Barker Slough, modeled long-term annual 17 average concentrations of bromide would increase by as much as 40%, and 98% during the modeled 18 drought period. For the modeled 16-year hydrologic period the frequency of predicted bromide 19 concentrations exceeding 100 µg/L would increase from 0% under Existing Conditions to as much 20 as 20% under Alternative 4, while for the modeled drought period, the frequency would increase 21 from 0% to as much as 47%. The substantial changes in long-term average bromide predicted for 22 Barker Slough under all operational scenarios of Alternative 4 could necessitate changes in 23 treatment plant operation or require treatment plant upgrades in order to maintain DBP 24 compliance. The model predicted change at Barker Slough is substantial and, therefore, would 25 represent a substantially increased risk for adverse effects on existing MUN beneficial uses should 26 treatment upgrades not be undertaken. The impact is considered significant.
- 27 Implementation of Mitigation Measure WQ-5 along with a separate, other commitment relating to 28 the potential increased treatment costs associated with bromide-related changes would reduce 29 these effects. While mitigation measures to reduce these water quality effects in affected water 30 bodies to less-than-significant levels are not available, implementation of Mitigation Measure WQ-5 31 is recommended to attempt to reduce the effect that increased bromide concentrations may have on 32 Delta beneficial uses. However, because the effectiveness of this mitigation measure to result in 33 feasible measures for reducing water quality effects is uncertain, this impact is considered to remain 34 significant and unavoidable.
- 35 In addition to and to supplement Mitigation Measure WQ-5, the project proponents have 36 incorporated into the BDCP, as set forth in EIR/EIS Appendix 3B, Environmental Commitments, 37 AMMs, and CMs, a separate, other commitment to address the potential increased water treatment 38 costs that could result from bromide-related concentration effects on municipal water purveyor 39 operations. Potential options for making use of this financial commitment include funding or 40 providing other assistance towards implementation of the North Bay Aqueduct AIP, acquiring 41 alternative water supplies, or other actions to indirectly reduce the effects of elevated bromide and 42 DOC in existing water supply diversion facilities. Please refer to Appendix 3B for the full list of 43 potential actions that could be taken pursuant to this commitment in order to reduce the water 44 quality treatment costs associated with water quality effects relating to chloride, electrical 45 conductivity, and bromide.

# Mitigation Measure WQ-5: Avoid, Minimize, or Offset, as Feasible, Adverse Water Quality Conditions; Site and Design Restoration Sites to Reduce Bromide Increases in Barker Slough

4 It remains to be determined whether, or to what degree, the available and existing salinity 5 response and countermeasure actions of SWP and CVP facilities or municipal water purveyors 6 would be capable of offsetting the actual level of changes in bromide that may occur from 7 implementation of Alternative 4. Therefore, in order to determine the feasibility of reducing the 8 effects of increased bromide levels, and potential adverse effects on beneficial uses associated 9 with CM1 operations (and hydrodynamic effects of tidal restoration under CM4), the proposed 10 mitigation requires a series of phased actions to identify and evaluate existing and possible 11 feasible actions, followed by development and implementation of the actions, if determined to 12 be necessary. The development and implementation of any mitigation actions shall be focused 13 on those incremental effects attributable to implementation of Alternative 4 operations only. 14 Development of mitigation actions for the incremental bromide effects attributable to climate 15 change/sea level rise are not required because these changed conditions would occur with or 16 without implementation of Alternative 4. The goal of specific actions would be to reduce/avoid 17 additional degradation of Barker Slough water quality conditions with respect to the CALFED 18 bromide goal.

19The project proponents shall consider effects of site-specific restoration areas proposed under20CM4 on bromide concentrations in Barker Slough. Design and siting of restoration areas shall21attempt to reduce potential effects to the extent possible without compromising proposed22benefits of the restoration areas. It is anticipated that these efforts will be able to reduce the23level of projected increase, though it is unknown whether it would be able to completely24eliminate any increases.

25 Additionally, following commencement of initial operations of CM1, the project proponents will 26 conduct additional evaluations described herein, and develop additional modeling (as 27 necessary), to define the extent to which modified operations could reduce or eliminate the 28 increased bromide concentrations currently modeled to occur under Alternative 4. The 29 additional evaluations should also consider specifically the changes in Delta hydrodynamic 30 conditions associated with tidal habitat restoration under CM4 (in particular the potential for 31 increased bromide concentrations that could result from increased tidal exchange) once the 32 specific restoration locations are identified and designed. The evaluations will also consider up-33 to-date estimates of climate change and sea level rise, if and when such information is available. 34 If sufficient operational flexibility to offset bromide increases is not feasible under Alternative 4 35 operations, and/or siting and design of restoration areas cannot feasibly reduce bromide 36 increases to a less-than-significant level without compromising the benefits of the proposed 37 areas, achieving bromide reduction pursuant to this mitigation measure would not be feasible 38 under this alternative.

### 39 Impact WQ-6: Effects on Bromide Concentrations Resulting from Implementation of CM2 40 CM21

- *NEPA Effects*: CM2–CM21 would present no new sources of bromide to the affected environment,
   including areas Upstream of the Delta, within the Plan Area, and the SWP/CVP Export Service Areas.
- 43 As they pertain to bromide, implementation of these conservation measures would not be expected
- 44 to adversely affect MUN beneficial use, or any other beneficial uses, of the affected environment.

1 With exception to habitat restoration areas that would effectively alter Delta hydrodynamics, habitat

- 2 restoration and the various land-disturbing conservation measures proposed for Alternative 4
- 3 would not present new or substantially changed sources of bromide to the study area. Modeling
- 4 scenarios included assumptions regarding how certain habitat restoration activities would affect
- 5 Delta hydrodynamics (CM2 and CM4), and thus such hydrodynamic effects of these restoration
- 6 measures were included in the assessment of CM1 facilities operations and maintenance (see Impact7 WQ-5).
- 8 Some habitat restoration activities would occur on lands in the Delta formerly used for irrigated
- 9 agriculture. Such replacement or substitution of land use activity would not be expected to result in
- 10new or increased sources of bromide to the Delta. Implementation of CM2-CM11 would not be11expected to adversely affect MUN beneficial use, or any other beneficial uses, within the affected
- 12 environment.
- In summary, implementation of CM2-CM21 under Alternative 4, relative to the No Action
   Alternative, would have negligible, if any, effects on bromide concentrations. The effects on bromide
   from implementing CM2-CM21 are determined to not be adverse.
- 16 **CEQA Conclusion:** Implementation of CM2–CM21 under Alternative 4 would not present new or 17 substantially changed sources of bromide to the study area. Some conservation measures may 18 replace or substitute for existing irrigated agriculture in the Delta. This replacement or substitution 19 would not be expected to substantially increase or present new sources of bromide. Implementation 20 of CM2-CM21 would have negligible, if any, effects on bromide concentrations throughout the 21 affected environment, would not cause exceedance of applicable state or federal numeric or 22 narrative water quality objectives/criteria because none exist for bromide, and would not cause 23 changes in bromide concentrations that would result in significant impacts on any beneficial uses 24 within affected water bodies. Implementation of CM2-CM21 would not cause significant long-term 25 water quality degradation such that there would be greater risk of significant impacts on beneficial 26 uses, would not cause greater bioaccumulation of bromide, and would not further impair any 27 beneficial uses due to bromide concentrations because no uses are currently impaired due to 28 bromide levels. This impact is therefore considered less than significant. No mitigation is required.

# Impact WQ-7: Effects on Chloride Concentrations Resulting from Facilities Operations and Maintenance (CM1)

#### 31 Upstream of the Delta

- 32 Under Alternative 4, Scenarios H1–H4, there would be no expected change to the sources of chloride 33 in the Sacramento and eastside tributary watersheds. Chloride loading in these watersheds would 34 remain unchanged and resultant changes in flows from altered system-wide operations would have 35 negligible, if any, effects on the concentration of chloride in the rivers and reservoirs of these 36 watersheds. The modeled long-term annual average flows on the lower San Joaquin River at Vernalis 37 would decrease slightly compared to Existing Conditions (in association with the different 38 components of Operational Scenarios H1–H4 for Alternative 4, climate change, and increased water 39 demands) and be similar compared to the No Action Alternative (considering only changes due only 40 to the different components of Operational Scenarios H1–H4 under Alternative 4). The reduced flow 41 would result in possible increases in long-term average chloride concentrations of about 2%, 42 relative to the Existing Conditions, which would be nearly identical under each of the H1-H4
- 43 scenarios, and no change relative to No Action Alternative (Appendix 8G, Table Cl-62).

- 1 Consequently, the Alternative 4 H1–H4 Scenarios would not be expected to cause exceedances of
- 2 chloride objectives/criteria or substantially degrade water quality with respect to chloride, and thus
- 3 would not adversely affect any beneficial uses of the Sacramento River, the eastside tributaries,
- 4 associated reservoirs upstream of the Delta, or the San Joaquin River.

### 5 Delta

- 6 Modeling scenarios included assumptions regarding how certain habitat restoration activities (CM2
- 7 and CM4) would affect Delta hydrodynamics, To the extent that restoration actions alter
- 8 hydrodynamics within the Delta region, which affects mixing of source waters, these effects are
- 9 included in this assessment of operations-related water quality changes (i.e., CM1). Other effects of
   10 CM2-CM21 not attributable to hydrodynamics, for example, additional loading of a constituent to
- the Delta, are discussed within the impact header for CM2–CM21. See Section 8.3.1.3, *Plan Area*, for
   more information.
- 13 Relative to Existing Conditions, modeling predicts that the Alternative 4 H1–H4 Scenarios would 14 result in similar or reduced long-term average chloride concentrations for the 16-year period 15 modeled at most of the assessment locations. The mass-balance modeling results indicate similar, 16 but slightly larger increases in chloride concentrations compared to estimates generated using EC-17 chloride relationships and DSM2 EC output (see Section 8.3.1.3). Increased long-term average 18 chloride concentrations would occur at the North Bay Aqueduct at Barker Slough (i.e., range from up 19 to 33% [H2] to 16% [H3]) and SF Mokelumne River at Staten Island (i.e., similar increase of 22–23% 20 for all H1–H4 Scenarios) (Appendix 8G, Chloride, Tables Cl-25A through 25D [mass balance model 21 results] and Tables Cl-26A through 26D [EC-chloride relationship results]). Changes in long-term 22 average concentrations in the western Sacramento River at Emmaton would range from an increase 23 for Scenarios H1 and H2 (14 to 16%) to no measureable change for Scenarios H3 and H4 (i.e., -1%). 24 Long-term average chloride concentration would decrease at other assessment locations, with the 25 largest reductions occurring under Scenarios H3 and H4 (i.e., up to -24% at Franks Tract) and less 26 reduction under Scenarios H1 and H2 (i.e., up to -12% at Franks Tract). Additionally, 27 implementation of tidal habitat restoration under CM4 would increase the tidal exchange volume in 28 the Delta, and thus may contribute to increased chloride concentrations in the Bay source water as a 29 result of increased salinity intrusion. More discussion of this phenomenon is included in Section 30 8.3.1.3. Consequently, while uncertain, the magnitude of chloride increases may be greater than 31 indicated herein and would affect the western Delta assessment locations the most which are 32 influenced to the greatest extent by the Bay source water. This comparison to Existing Conditions 33 reflects changes in chloride due to both the different components of Operational Scenarios H1-H4 34 for Alternative 4 and climate change/sea level rise.
- 35 Relative to the No Action Alternative conditions, the mass balance analysis of modeling results 36 indicated that the Alternative 4 Scenarios H1–H4 would result in similar increases in long-term 37 average chloride concentrations for the 16-year period as described above compared to Existing 38 Conditions: SF Mokelumne River at Staten Island (i.e., up to 25 to 27% for all H1–H4 Scenarios), 39 North Bay Aqueduct at Barker Slough (i.e., range of 20% [H3] up to 37% [H2]), and for the 40 Sacramento River at Emmaton (i.e., ranging from an increase for Scenarios H1-H2 of up to 17% to 41 reduction under Scenarios H3–H4 [-1%]) (Appendix 8G, Table Cl-25A through 25D [mass balance 42 model results] and Tables Cl-26A through 26D [EC-chloride relationship results]). Relative to the No 43 Action Alternative, the long-term average chloride concentrations based on EC to chloride 44 relationships indicate that most of the other interior and western Delta assessment locations under 45 Scenarios H1 and H2 would exhibit similar increases ranging from up to 3% at San Joaquin River at

- 1 Buckley Cove to 9% at the Sacramento River at Mallard Island. The comparison to the No Action
- 2 Alternative reflects chloride changes due only to the different components of Operational Scenarios
- 3 H1–H4 for Alternative 4.
- The following outlines the modeled chloride changes relative to the applicable objectives and
  beneficial uses of Delta waters.
- 6 Municipal Beneficial Uses–Relative to Existing Conditions

7 Estimates of chloride concentrations generated using EC-chloride relationships and DSM2 EC output 8 (see Section 8.3.1.3, *Plan Area*) were used to evaluate the 150 mg/L Bay-Delta WQCP objective for 9 municipal and industrial beneficial uses on a basis of the percentage of years the chloride objective 10 is exceeded for the modeled 16-year period. The objective is exceeded if chloride concentrations 11 exceed 150 mg/L for a specified number of days in a given water year at both the Antioch and 12 Contra Costa Pumping Plant #1 locations. For the Alternative 4 Scenarios H1-H4, the modeled 13 frequency of objective exceedance would be unchanged relative to Existing Conditions at the Contra 14 Costa Pumping Plant #1 at 7% (Appendix 8G, Table Cl-64).

15 Similarly, estimates of chloride concentrations generated using EC-chloride relationships and DSM2 16 EC output (see Section 8.3.1.3, *Plan Area*) were also used to evaluate the 250 mg/L Bay-Delta WOCP 17 objective for chloride at Contra Costa Pumping Plant #1, where daily average objectives apply. The 18 basis for the evaluation was the predicted number of days the objective was exceeded for the 19 modeled 16-year period. For Alternative 4, the modeled frequency of objective exceedance would 20 decrease similarly for the H1–H4 Scenarios by approximately one half, from 6% of modeled days 21 under Existing Conditions, to 3–4% of modeled days under the Alternative 4 operational scenarios 22 (Appendix 8G, Table Cl-63).

23 Given the limitations inherent to estimating future chloride concentrations (see Section 8.3.1.3), 24 estimation of chloride concentrations through both a mass balance approach and an EC-chloride 25 relationship approach was used to evaluate the 250 mg/L Bay-Delta WQCP objectives in terms of 26 both frequency of exceedance and use of assimilative capacity. When utilizing the mass balance 27 approach to model monthly average chloride concentrations for the 16-year period, the predicted 28 frequency of exceeding the 250 mg/L objective would decrease at the Contra Costa Canal at 29 Pumping Plant #1 from an exceedance frequency of 24% under Existing Conditions to a range of 30 18% (for H1) to 12–13% (for H3 and H4) (Appendix 8G, Table Cl-27 and Figure Cl-5). However, the 31 frequency of exceedances would increase slightly for the 16-year period modeled at the San Joaquin 32 River at Antioch (i.e., from 66% under Existing Conditions to 68% to 70% for the H1–H4 Scenarios) 33 and Sacramento River at Mallard Island (i.e., from 85% under Existing Conditions to 86% to 88% for 34 the H1–H4 Scenarios) (Appendix 8G, Table Cl-27). Although these changes are within the 35 uncertainty of the modeling approach, the mass balance results also indicate that the increased 36 concentrations would reduce assimilative capacity with respect to the 250 mg/L objective, thus 37 causing further degradation at Antioch in March and April, with similar maximum reductions under 38 H1 and H3 of up to54% to maximum reductions of up to 42% for H3 and H4 for the 16-year period 39 modeled, and 100% reduction, or elimination of assimilative capacity, for all of the H1–H4 Scenarios 40 during the drought period modeled) (Appendix 8G, Tables Cl-29A through 29D and Figure Cl-5). 41 Assimilative capacity at the Contra Costa Canal at Pumping Plant #1 also would be similarly reduced 42 in September and October under the H1 and H2 scenarios (i.e., up to 100%, or elimination) when 43 chloride concentrations would be near, or exceed, the objectives, thus increasing the risk of

- exceeding objectives (Appendix 8G, Figure Cl-5), but would not be substantially reduced under the
   H3 or H4 scenarios.
- 3 In comparison, when utilizing the chloride-EC relationship to model monthly average chloride 4 concentrations for the 16-year period, trends in frequency of exceedance and use of assimilative 5 capacity would be similar to those discussed when utilizing the mass balance modeling approach 6 (Appendix 8G, Chloride, Table Cl-28 and Tables Cl-30A through 30D). However, as with Alternative 7 1A the modeling approach utilizing the chloride-EC relationships predicted changes of lesser 8 magnitude, where predictions of change utilizing the mass balance approach were generally of 9 greater magnitude, and thus more conservative. As discussed in Section 8.3.1.3, Plan Area, in cases of 10 such disagreement, the approach that yielded the more conservative predictions was used as the 11 basis for determining adverse impacts.
- Based on the long-term average water quality degradation in the western Delta, the potential exists
   for substantial adverse effects under all of the Alternative 4 H1–H4 Scenarios on the municipal and
   industrial beneficial uses through reduced opportunity for diversion of water with acceptable
   chloride levels.
- 16 303(d) Listed Water Bodies–Relative to Existing Conditions
- With respect to the 303(d) listing for chloride in Tom Paine Slough, the monthly average chloride
  concentrations for the 16-year period modeled at Old River at Tracy Road, which represents the
  nearest DSM2-modeled location to Tom Paine Slough in the south Delta, would generally be similar
  under all of the Alternative 4 H1–H4 Scenarios compared to Existing Conditions, and thus, would not
  be further degraded on a long-term basis (Appendix 8G, Figure Cl-6).
- 22 With respect to Suisun Marsh, the monthly average chloride concentrations for the 16-year period 23 modeled would generally increase under all of the Alternative 4 H1–H4 Scenarios compared to 24 Existing Conditions in the months of March through May at the Sacramento River at Collinsville 25 (Appendix 8G, Figure Cl-7), Mallard Island (Appendix 8G, Figure Cl-5), and increase substantially at 26 Montezuma Slough at Beldon's Landing (i.e., over a doubling of concentration in December through 27 February) (Appendix 8G, Figure Cl-8). Although modeling of Alternative 4 assumed no operation of 28 the Montezuma Slough Salinity Control Gates, the project description assumes continued operation 29 of the Salinity Control Gates, consistent with assumptions included in the No Action Alternative. A 30 sensitivity analysis modeling run conducted for Alternative 4 with the gates operational consistent 31 with the No Action Alternative resulted in substantially lower EC levels than indicated in the original 32 Alternative 4 modeling results for Suisun Marsh, but EC levels were still somewhat higher than EC 33 levels under Existing Conditions for several locations and months. Although chloride was not 34 specifically modeled in this sensitivity analysis, it is expected that chloride concentrations would be 35 nearly proportional to EC levels in Suisun Marsh. Another modeling run with the gates operational 36 and restoration areas removed resulted in EC levels nearly equivalent to Existing Conditions, 37 indicating that design and siting of restoration areas has notable bearing on EC levels at different 38 locations within Suisun Marsh (see Appendix 8H, Attachment 1, for more information on these 39 sensitivity analyses). These analyses also indicate that increases in salinity are related primarily to 40 the hydrodynamic effects of CM4, not operational components of CM1. Based on the sensitivity 41 analyses, optimizing the design and siting of restoration areas may limit the magnitude of long-term 42 chloride increases in the Marsh. However, the chloride concentration increases at certain locations 43 could be substantial, depending on siting and design of restoration areas. Thus, these increased 44 chloride levels in Suisun Marsh are considered to contribute to additional, measureable long-term

degradation that potentially would adversely affect the necessary actions to reduce chloride loading
 for any TMDL that is developed.

#### 3 Municipal Beneficial Uses–Relative to No Action Alternative

4 Similar to the assessment conducted for Existing Conditions, estimates of chloride concentrations 5 generated using EC-chloride relationships and DSM2 EC output (see Section 8.3.1.3, Plan Area) were 6 used to evaluate the 150 mg/L Bay-Delta WQCP objective for municipal and industrial beneficial 7 uses. For Alternative 4, the modeled frequency of objective exceedance would increase at the Contra 8 Costa Pumping Plant #1 from 0% under the No Action Alternative to 7% of years under all of the 9 Alternative 4 H1–H4 Scenarios (Appendix 8G, Table Cl-64). The increase was due to a single year, 10 1977, which fell just short of the required number of days (i.e., was within 10 days minimum 11 number of required days < 150 mg/L). Given the uncertainty in the chloride modeling approach, it is likely that real time operations of the SWP and CVP could achieve compliance with this objective 12 13 (see Section 8.3.1.1 for a discussion of chloride compliance modeling uncertainties and a description 14 of real time operations of the SWP and CVP).

Similarly, estimates of chloride concentrations generated using EC-chloride relationships and DSM2
 EC output (see Section 8.3.1.3) were also used to evaluate the 250 mg/L Bay-Delta WQCP objective
 for chloride at Contra Costa Pumping Plant #1, where daily average objectives apply. For Alternative
 4, the modeled frequency of objective exceedance would decrease minimally under all the H1–H4

Scenarios, from 5% of modeled days under the No Action Alternative to 4–3% of modeled days
under the Alternative 4 scenarios (Appendix 8G, Table Cl-64).

21 Similar to Existing Conditions, a comparative assessment of modeling approaches was utilized to 22 evaluate the 250 mg/L Bay-Delta WQCP objectives in terms of both frequency of exceedance and use 23 of assimilative capacity on a monthly average basis. When utilizing the mass balance approach to 24 model monthly average chloride concentrations for the 16-year period, a small increase in 25 exceedance frequency would be predicted at the Sacramento River at Mallard Island (i.e., from 86% 26 for the No Action Alternative to a slight 2% increase [up to88%] for H1 and H3), with no change in 27 exceedances under H2 or H4 (Appendix 8G, Table Cl-27). The frequency of exceedances would 28 decrease slightly at the San Joaquin River at Antioch (i.e., from 73% for the No Action Alternative to 29 a range of 68% [H2 and H4] to 70% [H1]), and the frequency of exceedances at the Contra Costa 30 Canal at Pumping Plant #1 would depend on the scenario from 14% under the No Action Alternative 31 increasing by 2–4% for H1 and H2 (i.e., up to 18%) and decreasing at H3 and H4 [to 12%]) 32 (Appendix 8G, Table Cl-27). Although these changes are within the uncertainty of the modeling 33 approach, substantial reductions in available assimilative capacity compared to the No Action 34 Alternative condition would occur at Antioch under H1 and H3 (i.e., 24% in April) and no substantial 35 reduction under H2/H4 for the 16-year period modeled, and up to 100% in April [i.e., eliminated] 36 for the drought period for all H1–H4 scenarios). Assimilative capacity also would be reduced 37 substantially at the Contra Costa Canal at Pumping Plant #1 at similar levels for H1 and H2 in August 38 through November (i.e., up to 100% elimination in October) to only in August and September under 39 H3 and H4 (i.e., up to 29%) for the 16-year period modeled, with 100% elimination in at least one 40 month under all of the H1–H4 scenarios for the drought period) (Appendix 8G, Tables Cl-29A 41 through 29D), reflecting substantial degradation during months when average concentrations 42 would be near, or exceed, the objective.

In comparison, when utilizing the chloride-EC relationship to model monthly average chloride
 concentrations for the 16-year period, trends in frequency of exceedance and use of assimilative

- 1 capacity would be similar to those discussed when utilizing the mass balance modeling approach
- 2 (Appendix 8G, Tables Cl-30A through 30D). However, as with Alternative 1A, the modeling approach
- 3 utilizing the chloride-EC relationships predicted changes of lesser magnitude, where predictions of
- 4 change utilizing the mass balance approach were generally of greater magnitude, and thus more
- 5 conservative. As discussed in Section 8.3.1.3, *Plan Area*, in cases of such disagreement, the approach
- 6 that yielded the more conservative predictions was used as the basis for determining adverse
  7 impacts.
  - 8 Based on the long-term average water quality degradation in the western Delta, the potential exists
  - 9 for substantial adverse effects under all of the Alternative 4 H1–H4 Scenarios on the municipal and
- 10 industrial beneficial uses through reduced opportunity for diversion of water with acceptable
- 11 chloride levels.
- 12 303(d) Listed Water Bodies–Relative to No Action Alternative
- With respect to the 303(d) listing for chloride for Tom Paine Slough, Alternative 4 would generally
   result in similar changes for all of the Alternative 4 H1–H4 Scenarios to those discussed for the
   comparison to Existing Conditions. Monthly average chloride concentrations at the Old River at
   Tracy Road, which represents the nearest DSM2-modeled location to Tom Paine in the south Delta,
   would not be further degraded on a long-term basis (Appendix 8G, Figure Cl-6).
- 18 Modeling results indicate that monthly average chloride concentrations at source water channel 19 locations for the Suisun Marsh (Appendix 8G, Figures Cl-5, Cl-7, and Cl-8) would increase 20 substantially in some months during October through May compared to the No Action Alternative 21 conditions, but sensitivity analyses suggest that operation of the Salinity Control Gates and 22 restoration area siting and design considerations could reduce these increases. However, the 23 chloride concentration increases at certain locations could be substantial, depending on siting and 24 design of restoration areas. Thus, these increased chloride levels in Suisun Marsh are considered to 25 contribute to additional, measureable long-term degradation in Suisun Marsh that potentially would 26 adversely affect the necessary actions to reduce chloride loading for any TMDL that is developed.
- 27 SWP/CVP Export Service Areas
- 28 Under the Alternative 4 H1–H4 Scenarios, long-term average chloride concentrations based on the 29 mass balance analysis of modeling results for the 16-year period modeled at the Banks and Jones 30 pumping plants would decrease compared to Existing Conditions. Reductions at Banks would be 31 slightly larger than at Jones, ranging from 37% (H1) to 45% (H4) (Appendix 8G, Chloride, Table Cl-32 25A through 25D). Compared to No Action Alternative, the pattern of reductions would be similar 33 with Banks ranging from 32% (H1) to 38% (H4). The modeled frequency of exceedances of 34 applicable water quality objectives/criteria would decrease relative to Existing Conditions and No 35 Action Alternative, for both the 16-year period and the drought period modeled (Appendix 8G, 36 *Chloride*, Table Cl-27). Consequently, water exported into the SWP/CVP service area would 37 generally be of similar or better quality with regards to chloride relative to Existing Conditions and 38 the No Action Alternative conditions.
- 39 Results of the modeling approach which used relationships between EC and chloride (see Section
- 40 8.3.1.3, *Plan Area*) were consistent with the discussion above, and assessment of chloride using
- 41 these data results in the same conclusions as are presented above for the mass-balance approach
- 42 (Appendix 8G, Tables Cl-26A through 26D [for concentration changes] and Table Cl-28 [for
- 43 frequency of exceedances]).

- 1 Commensurate with the reduced chloride concentrations in water exported to the service area,
- 2 reduced chloride loading in the lower San Joaquin River would be anticipated which would likely
- 3 alleviate or lessen any expected increase in chloride at Vernalis related to decreased annual average
- 4 San Joaquin River flows (see discussion of Upstream of the Delta).
- Maintenance of SWP and CVP facilities would not be expected to create new sources of chloride or
   contribute towards a substantial change in existing sources of chloride in the affected environment.
   Maintenance activities would not be expected to cause any substantial change in chloride such that
   any long-term water quality degradation would occur, thus, beneficial uses would not be adversely
   affected anywhere in the affected environment.
- 10 **NEPA Effects:** In summary, relative to the No Action Alternative conditions, the Alternative 4 H1–H4 11 Scenarios are not expected to result in substantial additional exceedances of the 150 mg/L or 250 12 mg/L water quality objectives. All of the Alternative 4 H1–H4 Scenarios would result in increased 13 water quality degradation with respect to the 250 mg/L municipal and industrial objective at 14 western Delta locations on a monthly average basis, and could contribute measureable water quality 15 degradation relative to the 303(d) impairment in Suisun Marsh (see Mitigation Measure WQ-7; 16 implementation of this measure along with a separate, other commitment relating to the potential 17 increased chloride treatment costs would reduce these effects). The predicted chloride increases 18 constitute an adverse effect on water quality. Additionally, the predicted changes relative to the No 19 Action Alternative conditions indicate that in addition to the effects of climate change/sea level rise, 20 implementation of CM1 and CM4 under the Alternative 4 H1-H4 Scenarios would contribute 21 substantially to the adverse water quality effects.
- *CEQA Conclusion*: Key findings discussed in the effects assessment provided above are summarized
   here, and are then compared to the CEQA thresholds of significance (defined in Section 8.3.2,
   *Determination of Effects*) for the purpose of making the CEQA impact determination for this
   constituent. For additional details on the effects assessment findings that support this CEQA impact
   determination, see the effects assessment discussion that immediately precedes this conclusion.
- Chloride is not a constituent of concern in the Sacramento River watershed upstream of the Delta,
  thus river flow rate and reservoir storage reductions that would occur under any of the Alternative
  4 H1–H4 Scenarios, relative to Existing Conditions, would not be expected to result in a substantial
  adverse change in chloride levels. Additionally, relative to Existing Conditions, the Alternative 4 H1–
  H4 Scenarios would not result in reductions in river flow rates (i.e., less dilution) or increased
  chloride loading such that there would be any substantial increase in chloride concentrations
  upstream of the Delta in the San Joaquin River watershed.
- 34 Relative to Existing Conditions, the Alternative 4 H1–H4 Scenarios would not increase the frequency 35 of exceeding the 150 mg/L Bay-Delta WQCP objective. Modeling results indicate that the frequency 36 of exceedance of the 250 mg/L Bay-Delta WQCP objective would increase at the San Joaquin River at 37 Antioch and at Mallard Slough (ranging by up to 2 to 4% for the H1–H4 Scenarios), but these 38 frequencies are expected to be within the uncertainty present in the chloride modeling procedure. 39 Substantial long-term degradation may occur at Antioch under all of the H1–H4 Scenarios, and at the 40 Contra Costa Canal at Pumping Plant #1 under the H1-H2 Scenarios, that may result in adverse 41 effects on the municipal and industrial water supply beneficial use (see Mitigation Measure WQ-7; 42 implementation of this measure along with a separate, other commitment relating to the potential 43 increased chloride treatment costs would reduce these effects). Relative to the Existing Conditions, 44 the modeled increased chloride concentrations and degradation in the western Delta under all of the
  - Bay Delta Conservation Plan/California WaterFix Final EIR/EIS
- H1-H4 Scenarios could further contribute, at measurable levels, to the existing 303(d) listed
   impairment due to chloride in Suisun Marsh for the protection of fish and wildlife.
- Chloride concentrations would be reduced under all of the H1–H4 Scenarios in water exported from
  the Delta to the CVP/SWP Export Service Areas, thus reflecting a potential improvement to chloride
  loading in the lower San Joaquin River.
- 6 Chloride is not a bioaccumulative constituent, thus any increased concentrations under the
- 7 Alternative 4 H1–H4 Scenarios would not result in substantial chloride bioaccumulation impacts on
- 8 aquatic life or humans. Alternative 4 maintenance would not result in any substantial changes in
- 9 chloride concentration upstream of the Delta or in the SWP/CVP Export Service Areas. However,
- 10 based on these findings, this impact is determined to be significant due to increased chloride
- concentrations and degradation at western Delta locations and its potential effects on municipal and
   industrial water supply and fish and wildlife beneficial uses.
- 13 Implementation of Mitigation Measure WQ-7 along with a separate, other commitment relating to
- 14 the potential increased costs associated with chloride-related changes would reduce these effects.
- 15 Although it is not known whether implementation of WQ-7 will be able to feasibly reduce water
- 16 quality degradation in the western Delta, implementation of Mitigation Measure WQ-7 is
- 17 recommended to attempt to reduce the effect that increased chloride concentrations may have on
- 18 Delta beneficial uses. However, because the effectiveness of this mitigation measure to result in
- feasible measures for reducing these water quality effects is uncertain, this impact is considered to
  remain significant and unavoidable. Based on sensitivity analyses conducted to date (see Appendix
  8H, Attachment 1), it is expected that implementation of Mitigation Measure WQ-7d would reduce
  impacts on chloride in Suisun Marsh to a less-than-significant level.
- 23 In addition to and to supplement Mitigation Measure WQ-7, the project proponents have 24 incorporated into the BDCP, as set forth in EIR/EIS Appendix 3B, Environmental Commitments, 25 AMMs, and CMs, a separate, other commitment to address the potential increased water treatment 26 costs that could result from chloride concentration effects on municipal, industrial and agricultural 27 water purveyor operations. Potential options for making use of this financial commitment include 28 funding or providing other assistance towards acquiring alternative water supplies or towards 29 modifying existing operations when chloride concentrations at a particular location reduce 30 opportunities to operate existing water supply diversion facilities. Please refer to Appendix 3B for 31 the full list of potential actions that could be taken pursuant to this commitment in order to reduce 32 the water quality treatment costs associated with water quality effects relating to chloride, electrical
- 33 conductivity, and bromide.

### 34Mitigation Measure WQ-7: Conduct Additional Evaluation and Modeling of Increased35Chloride Levels and Develop and Implement Phased Mitigation Actions

36It is currently unknown whether the effects of increased chloride levels, and potential adverse37effects on municipal and industrial water supply and fish and wildlife beneficial uses associated38with CM1 operations (and hydrodynamic effects of tidal restoration under CM4), can be39mitigated through modifications to initial operations and/or site-specific design of tidal40restoration areas under CM4. Therefore, the proposed mitigation measures require a series of41actions to identify and evaluate potentially feasible actions, to achieve reduced chloride levels in42order to reduce or avoid impacts to beneficial uses.

1 Regarding exceedance of Bay Delta WOCP water quality objectives for chloride, staff from DWR 2 and Reclamation shall continue to monitor Delta water quality conditions and adjust operations 3 of the SWP and CVP in real time as necessary to meet water quality objectives. These decisions 4 take into account real-time conditions and are able to account for many factors that the best 5 available models cannot simulate. DWR and Reclamation have a good history of compliance with 6 water quality objectives (see Sections 8.1.3.4 and 8.1.3.7 for more detail). Considering these 7 real-time actions, the good history of compliance with objectives, and the uncertainty inherent 8 in the modeling approach (as discussed in Sections 8.3.1.1 and 8.3.1.3), it is likely that objective 9 exceedance, should any be predicted to occur, could be avoided through real-time operation of 10 the SWP and CVP.

11Nevertheless, water quality degradation could occur that may not be addressed through real-12time operations. The development and implementation of any mitigation actions shall be13focused on those incremental effects attributable to implementation of Alternative 4 operations14only. Development of mitigation actions for the incremental chloride effects attributable to15climate change/sea level rise are not required because these changed conditions would occur16with or without implementation of Alternative 4.

# Mitigation Measure WQ-7a: Conduct Additional Evaluation of Operational Ability to Reduce or Eliminate Water Quality Degradation in Western Delta Incorporating Site Specific Restoration Areas and Updated Climate Change/Sea Level Rise Projections, if Available

21 The project proponents will conduct additional evaluations and develop additional modeling (as 22 necessary) to define the extent to which modified operations of the SWP and CVP could reduce 23 or eliminate water quality degradation relative to the 250 mg/L Bay-Delta WQCP objective for 24 chloride currently modeled to occur under Alternative 4. The additional evaluations will be 25 conducted to consider specifically the changes in Delta hydrodynamic conditions associated 26 with tidal habitat restoration under CM4 once the specific restoration locations and timing of 27 their construction are identified and designed. The evaluations will also consider up-to-date 28 estimates of climate change and sea level rise, if and when such information is available. These 29 evaluations will be conducted concurrently with Mitigation Measure WQ-7b. Together, findings 30 from WQ-7a and WQ-7b will indicate whether sufficient flexibility to prevent or offset chloride 31 increases is feasible under Alternative 4.

### 32Mitigation Measure WQ-7b: Site and Design Restoration Sites to Reduce or Eliminate33Water Quality Degradation in the Western Delta

34The project proponents shall consider effects of site-specific restoration areas proposed under35CM4 on chloride concentrations in the western Delta. Design and siting of restoration areas shall36attempt to reduce water quality degradation with respect to the 250 mg/L chloride objective in37the western Delta to the extent possible without compromising proposed benefits of the38restoration areas. These evaluations will be conducted concurrently with Mitigation Measure39WQ-7a. Together, findings from WQ-7a and WQ-7b will indicate whether sufficient flexibility to40prevent or offset chloride increases is feasible under Alternative 4.

## Mitigation Measure WQ-7c: Consult with Delta Water Purveyors to Identify Means to Avoid, Minimize, or Offset for Reduced Seasonal Availability of Water That Meets Applicable Water Quality Objectives

4 To determine the feasibility of reducing the effects of CM1/CM4 operations on increased 5 chloride concentrations as shown in modeling estimates to occur to municipal and industrial 6 water purveyors at the Antioch, Mallard Slough, and Contra Costa Canal at Pumping Plant #1 7 locations, the project proponents will consult with the purveyors to identify any feasible 8 operational means to either avoid, minimize, or offset for reduced seasonal availability of water 9 that either meets applicable water quality objectives or that results in levels of degradation that 10 do not substantially increase the risk of adversely affecting the municipal and industrial 11 beneficial use. Any such action will be developed following, and in conjunction with, the completion of the evaluation and development of any potentially feasible actions described in 12 13 Mitigation Measure WQ-7a and WQ-7b.

## Mitigation Measure WQ-7d: Site and Design Restoration Sites and consult with CDFW/USFWS, and Suisun Marsh Stakeholders to Identify Potential Actions to Avoid or Reduce Chloride Concentration Increases in the Marsh

17 The project proponents shall consider effects of site-specific restoration areas proposed under 18 CM4 on chloride concentrations in Suisun Marsh. Design and siting of restoration areas shall 19 attempt to reduce potential effects to the extent possible without compromising proposed 20 benefits of the restoration areas. The project proponents will also consult with CDFW/USFWS, 21 and Suisun Marsh stakeholders, to identify potential actions to avoid or minimize the chloride 22 increases in the marsh, with the goal of maintaining chloride at levels that would not further 23 impair fish and wildlife beneficial uses in Suisun Marsh. Potential actions may include 24 modifications of the existing Suisun Marsh Salinity Control Gates for effective salinity control 25 and evaluation of the efficacy of additional physical salinity control facilities or operations for 26 the marsh to reduce the effects of increased chloride levels. These actions are identical to the 27 actions discussed in Mitigation Measure WQ-11b regarding levels of electrical conductivity in 28 Suisun Marsh.

### Mitigation Measure WQ-7e: Implement Terms of the Contra Costa Water District Settlement Agreement

31 DWR and Contra Costa Water District (CCWD) entered into a settlement agreement 32 (Agreement) for reducing potential impacts to CCWD water supply in the Delta related to 33 construction and operation of the BDCP/California WaterFix. This mitigation measure includes 34 conveyance of water to CCWD that meets specified water quality requirements, in quantities and 35 on a schedule defined in the Agreement. The Agreement ensures that the quality of the water 36 CCWD delivers to its customers is not impacted as a result of the BDCP/California WaterFix. The 37 Agreement does not increase the total amount of water that CCWD would otherwise be entitled 38 to divert.

39DWR would convey mitigation water to CCWD in one of two ways: 1) the primary method of40conveying the water would be through the existing Freeport Regional Water Authority Intake41(Freeport Intake) and the existing interconnection between EBMUD's Mokelumne Aqueduct and42CCWD's Los Vaqueros Pipeline; and 2) the secondary method of conveying the water would be43through the BDCP/California WaterFix's northern intakes and new Interconnection Facilities44between the water conveyance facilities and existing CCWD facilities. Two different options for

the new Interconnection Facilities are being considered: one on Victoria Island between the
 water conveyance facilities and the existing CCWD Middle River pipeline; and one at Clifton
 Court Forebay between the Clifton Court Forebay and the CCWD Los Vaqueros pipeline. No new
 facilities are required for the EBMUD/Freeport Intake conveyance method. DWR would be
 responsible for design and construction of the Victoria Island or Clifton Court Forebay facilities.

6 The Agreement requires an initial conveyance to CCWD of 30 TAF of water. For each year after 7 the initial conveyance, a specified amount of water based on the prior year's operations would 8 be conveyed in arrears. Under the Agreement, CCWD would take the same quantity of water that 9 it would take absent the agreement, but the location and timing of diversions would change. 10 Annual average diversions of mitigation water would be on the order of 30 TAF, and the rate of 11 diversion of the mitigation water would be 150 cfs, with a maximum rate of diversion of 250 cfs 12 upon mutual agreement between DWR and CCWD.

Additional description of the Agreement actions and analysis of the potential effects of this
 mitigation measure are provided in Appendix 31B. Terms of the Agreement are presented in
 Attachment 1 to Appendix 31B.

### 16 Impact WQ-8: Effects on Chloride Concentrations Resulting from Implementation of CM2 17 CM21

- 18 **NEPA Effects:** The implementation of the other conservation measures (i.e., CM2–CM21), of which 19 most do not involve land disturbance, present no new direct sources of chloride to the affected 20 environment, including areas Upstream of the Delta, within the Plan Area, and the SWP/CVP Export 21 Service Area, nor would they affect channel flows or Delta hydrodynamic conditions. As noted 22 above, the potential effects of implementation of tidal habitat restoration (i.e., CM4) on Delta 23 hydrodynamic conditions is addressed above in the discussion of Impact WQ-8. The potential 24 channel flow effects of CM2 for actions in the Yolo Bypass also were accounted for in the CALSIM II 25 and DSM2 modeling, and thus were addressed in the discussion for Impact WQ-8. CM3 and CM11 26 provide the mechanism, guidance, and planning for the land acquisition and thus would not, 27 themselves, affect chloride levels in the Delta. CM12-CM21 involve actions that target reduction in 28 other stressors at the species level involving actions such as methylmercury reduction management 29 (CM12), improving DO in the Stockton Deep Water Ship Channel (CM14), and urban stormwater 30 treatment (CM19). None of CM12–CM21 would contribute to substantially increasing chloride levels 31 in the Delta. Consequently, as they pertain to chloride, implementation of CM2–CM21 would not be 32 expected to adversely affect any of the beneficial uses of the affected environment. Moreover, some 33 habitat restoration conservation measures (CM4–CM10) would occur on lands within the Delta 34 currently used for irrigated agriculture, thus replacing agricultural land uses with restored tidal 35 wetlands, floodplain, and related channel margin and off-channel habitats. The potential reduction 36 in irrigated lands within the Delta may result in reduced discharges of agricultural field drainage 37 with elevated chloride concentrations, which would be considered an improvement compared to the 38 No Action Alternative.
- In summary, based on the discussion above, the effects on chloride from implementing CM2-CM21
   are considered to be not adverse.
- 41 *CEQA Conclusion*: Implementation of the CM2-CM21 for Alternative 4 would not present new or
   42 substantially changed sources of chloride to the affected environment upstream of the Delta, within
   43 Delta, or in the SWP/CVP service area. Replacement of irrigated agricultural land uses in the Delta
   44 with the bit to be the service area.
- 44 with habitat restoration conservation measures may result in some reduction in discharge of

- 1 agricultural field drainage with elevated chloride concentrations, thus resulting in improved water
- 2 quality conditions. Based on these findings, this impact is considered to be less than significant. No
- 3 mitigation is required.

### Impact WQ-9: Effects on Dissolved Oxygen Resulting from Facilities Operations and Maintenance (CM1)

#### 6 **Upstream of the Delta**

7 DO levels in the reservoirs and rivers are primarily affected by water temperature, flow velocity, 8 turbulence, amounts of oxygen demanding substances present (e.g., ammonia, organics), and rates 9 of photosynthesis (which is influenced by nutrient levels), respiration, and decomposition. Water 10 temperature and salinity affect the maximum DO saturation level (i.e., the highest amount of oxygen 11 the water can dissolve). Flow velocity affects the turbulence and re-aeration of the water (i.e., the 12 rate at which oxygen from the atmosphere can be dissolved in water). High nutrient content can 13 support aquatic plant and algae growth, which in turn generates oxygen through photosynthesis and 14 consumes oxygen through respiration and decomposition.

15 A reservoir can exhibit seasonal changes in the DO profile from the water surface to the sediments 16 that is affected by its degree of thermal stratification, where oxygenated inflows enter and mix with the reservoir, its level of productivity that contributes DO through photosynthesis and consumes DO 17 18 through respiration and decomposition, as well as the prevailing winds that cause mixing within the 19 reservoir. Water temperature also is a factor in that it affects the level (between the surface and the 20 bottom) at which oxygenated river inflows enter the reservoir, the DO saturation level, and 21 photosynthesis and respiration rates. Cold inflows tend to move deep into the reservoir due to the 22 lower density of cold water, whereas warm water inflows tend to mix with the surface waters, 23 particularly when the reservoir is thermally stratified. Under Alternative 4, the primary factor that 24 would change relative to Existing Conditions is that end-of-September carryover storage may be 25 lower in some years (see Chapter 5, *Water Supply*, Section 5.3.3.9), which would affect the 26 temperature profile of the reservoirs at the end of summer. Nevertheless, the reservoirs would 27 continue to thermally stratify seasonally, as they do under Existing Conditions. Given the size of the reservoirs—Lake Oroville, Trinity Lake, Shasta Lake, and Folsom Lake—and their significant surface 28 29 area, inflows and wind fetch that would still contribute to oxygenating these water bodies, the lower 30 carryover storage that could occur in some years under Alternative 4 is not expected to cause DO 31 depletions or substantial changes in DO that would adversely affect the beneficial uses of these 32 water bodies.

33 The four operational scenarios of Alternative 4 would alter the magnitude and timing of water 34 releases from reservoirs upstream of the Delta relative to Existing Conditions and the No Action 35 Alternative, which would consequently alter downstream river flows. There would be some 36 increases and decreases in the mean monthly river flows, depending on month and year. Mean 37 monthly flows would remain within the range historically seen under Existing Conditions and the 38 No Action Alternative. Moreover, these are large, turbulent rivers with flow velocities typically in the 39 range of 0.5 fps to 2.0 fps or higher. Consequently, flow changes that would occur under any 40 operational scenario of Alternative 4 would not be expected to have substantial effects on river DO 41 levels; likely, the changes would be immeasurable. This is because sufficient turbulence and 42 interaction of river water with the atmosphere would continue to occur under this alternative to 43 maintain water saturation levels (due to these factors) at levels similar to that of Existing Conditions 44 and the No Action Alternative.

- 1 The changes in the magnitude and timing of water releases from reservoirs upstream of the Delta, 2 relative to Existing Conditions and the No Action Alternative, could affect downstream river 3 temperatures, depending on month and year. Water temperature affects the maximum DO 4 saturation level; as temperature increases, the DO saturation level decreases. When holding 5 constant for barometric pressure (e.g., 760 mm mercury), the DO saturation level ranges from 7.5 6 mg/L at 30°C (86°F) to 11 mg/L at 10°C (50°F) (Tchobanoglous and Schroeder 1987:735). As 7 described in Section 8.1, Environmental Setting/Affected Environment, DO in the Sacramento River at 8 Keswick, Feather River at Oroville, and lower American River ranged from 7.3 to 15.6 mg/L, 7.4 to 9 12.5 mg/L, and 6.5 to 13.0 mg/L, respectively. Thus, these rivers are well oxygenated and 10 experience periods of supersaturation (i.e., when DO level exceeds the saturation concentration). 11 Because these are large, turbulent rivers, any reduced DO saturation level that would be caused by 12 an increase in temperature under any operational scenario of Alternative 4 would not be expected 13 to cause DO levels to be outside of the range seen historically. This is because sufficient turbulence 14 and interaction of river water with the atmosphere would continue to occur under this alternative to 15 maintain saturation levels.
- Amounts of oxygen demanding substances present (e.g., ammonia, organics) in the reservoirs and
  rivers upstream of the Delta, rates of photosynthesis (which is influenced by nutrient
  levels/loading), and respiration and decomposition of aquatic life is not expected to change
  sufficiently under Alternative 4 to substantially alter DO levels relative to Existing Conditions or the
  No Action Alternative. Any minor reductions in DO levels that may occur under this alternative
  would not be expected to be of sufficient frequency, magnitude and geographic extent to adversely
  affect beneficial uses, or substantially degrade the quality of these water bodies, with regard to DO.
- An effect on salinity (expressed as EC) would not be expected in the rivers and reservoirs upstream
   of the Delta. Thus, these parameters would not be expected to measurably change DO levels under
   any of the operational scenarios of Alternative 4, relative to Existing Conditions or the No Action
   Alternative.

### 27 **Delta**

- Similar to the reservoirs and rivers upstream of the Delta, DO levels in the Delta are primarily
   affected by water temperature, salinity, Delta channel flow velocities, nutrients (i.e., phosphorus and
   nitrogen) and aquatic organisms (i.e., photosynthesis, respiration, and decomposition). Sediment
   oxygen demand of organic material deposited in the low velocity channels also affects Plan Area DO
   levels.
- 33 Under all operational scenarios of Alternative 4, minor DO level changes could occur due to nutrient 34 loading to the Delta relative to Existing Conditions and the No Action Alternative (see WQ-1, WQ-15, 35 WQ-23). The state has begun to aggressively regulate point-source discharge effects on Delta 36 nutrients, and is expected to further regulate nutrients upstream of and in the Delta in the future. 37 Although population increased in the affected environment between 1983 and 2001, average 38 monthly DO levels during this period of record show no trend in decline in the presence of 39 presumed increases in anthropogenic sources of nutrients (see Table 8-11). Based on these 40 considerations, excessive nutrients that would cause low DO levels would not be expected to occur under any operational scenario of Alternative 4. 41
- Various areas of the Delta could experience salinity increases due to change in quantity of Delta
  inflows (see WQ-11) For a 5 ppt salinity increase at 68°Fahrenheit, the saturation level of oxygen
  dissolved in the water is reduced by only about 0.25 mg/L. Thus, increased salinity under

- Alternative 4 would generally have relatively minor effects on Delta DO levels where salinity is
   increased on the order of 5 ppt or less.
- The relative degree of tidal exchange of flows and turbulence, which contributes to exposure of
  Delta waters to the atmosphere for reaeration, would not be expected to substantially change
  relative to Existing Conditions or the No Action Alternative, such that these factors would reduce
  Delta DO levels below objectives or levels that protect beneficial uses.
- Effects of climate change on air and Delta water temperatures are discussed in Appendix 29C, *Climate Change and the Effects of Reservoir Operations on Water Temperatures in the Study Area*. In
  general, waters of the Delta would be expected to warm less than 5 degrees F under Alternative 4,
  relative to Existing Conditions, due to climate change, which translates into a < 0.5 mg/L decrease in</li>
  DO saturation. Thus, increased temperature under Alternative 4 due to climate change would
  generally have relatively minor effects on Delta DO levels, relative to Existing Conditions.
- 13 Some waterways in the eastern, southern, and western Delta, and Suisun Marsh are listed on the 14 state's Clean Water Act Section 303(d) list as impaired due to low oxygen levels. A TMDL for the 15 Deep Water Ship channel in the eastern Delta has been approved and identifies the factors 16 contributing to low DO in the Deep Water Ship Channel as oxygen demanding substances from 17 upstream sources, Deep Water Ship Channel geometry, and reduced flow through the Deep Water 18 Ship Channel (Central Valley Regional Water Quality Control Board 2005:28). The TMDL takes a 19 phased approach to allow more time to gather additional informational on sources and linkages to 20 the DO impairment, while at the same time moving forward on making improvements to DO 21 conditions. One component of the TMDL implementation activities is an aeration device 22 demonstration project.
- In the Deep Water Ship Channel, low DO events have historically occurred in May-October, and
  typically in drier years and when flows in the San Joaquin River at Stockton are less than 1,000 cfs
  (Central Valley Regional Water Quality Control Board 2014, ICF International 2010). Concerns have
  been raised that flows on the San Joaquin River at Stockton may increase, causing the location of the
  minimum DO point to shift downstream.
- 28 Figure 8-65a shows a box-and-whisker plot of the monthly average flows in the San Joaquin River at 29 Stockton for the months of May–October for Dry and Critical water year types. The figure shows that 30 while flows do change somewhat, they are generally within the range of flows seen under Existing 31 Conditions. Reports indicate that the aeration facility performs adequately under the range of flows 32 from 250–1,000 cfs (ICF International 2010). Based on the above, the expected changes in flows in 33 the San Joaquin River at Stockton are not expected to substantially move the point of minimum DO, 34 and therefore the aeration facility will likely still be located appropriately to keep DO levels above 35 Basin Plan objectives.
- 36Overall, assuming continued operation of the aerators, the alternative is not expected to have a37substantial impact on DO in the Deep Water Ship Channel. It is expected that under Alternative 438that DO levels in the Deep Water Ship Channel would remain similar to those under Existing39Conditions and the No Action Alternative or improve as the TMDL-required studies are completed40and actions are implemented to improve DO levels. DO levels in other Clean Water Act Section41303(d)-listed waterways would not be expected to change relative to Existing Conditions or the No42Action Alternative, as the circulation of flows, tidal flow exchange, and re-aeration would continue to
- 43 occur.

#### 1 SWP/CVP Export Service Areas

- 2 The primary factor that would affect DO in the conveyance channels and ultimately the receiving
- 3 reservoirs in the SWP/CVP Export Service Areas would be changes in the levels of nutrients and
- 4 oxygen-demanding substances and DO levels in the exported water. For reasons provided above, the
   5 Delta waters exported to the SWP/CVP Export Service Areas would not be expected to be
- 6 substantially lower in DO compared to Existing Conditions or the No Action Alternative. Because the
- 7 biochemical oxygen demand of the exported water would not be expected to substantially differ
- 8 from that under Existing Conditions or the No Action Alternative (due to ever increasing water
- 9 quality regulations), canal turbulence and exposure of the water to the atmosphere and the algal
   10 communities that exist within the canals would establish an equilibrium for DO levels within the
   11 canals. The same would occur in downstream reservoirs. Consequently, substantial adverse effects
- 12 on DO levels in the SWP/CVP Export Service Areas would not be expected to occur.
- *NEPA Effects*: The effects on DO from implementing any operational scenario of Alternative 4 is
   determined to not be adverse.
- *CEQA Conclusion*: Key findings discussed in the effects assessment provided above are summarized
   here, and are then compared to the CEQA thresholds of significance (defined in Section 8.3.2,
   *Determination of Effects*) for the purpose of making the CEQA impact determination for this
   constituent. For additional details on the effects assessment findings that support this CEQA impact
   determination, see the effects assessment discussion that immediately precedes this conclusion.
- 20 Reservoir storage reductions that would occur under any operational scenario of Alternative 4, 21 relative to Existing Conditions, would not be expected to result in a substantial adverse change in DO 22 levels in the reservoirs, because oxygen sources (surface water aeration, aerated inflows, vertical 23 mixing) would remain. Similarly, river flow rate reductions that would occur would not be expected 24 to result in a substantial adverse change in DO levels in the rivers upstream of the Delta, given that 25 mean monthly flows would remain within the ranges historically seen under Existing Conditions 26 and the affected river are large and turbulent. Any reduced DO saturation level that may be caused 27 by increased water temperature would not be expected to cause DO levels to be outside of the range 28 seen historically. Finally, amounts of oxygen demanding substances and salinity would not be 29 expected to change sufficiently to affect DO levels.
- 30It is expected there would be no substantial change in Delta DO levels in response to a shift in the31Delta source water percentages under this alternative or substantial degradation of these water32bodies, with regard to DO. DO levels would be affected by nutrient loading, which the state has33begun to aggressively regulate the discharges of, and this loading would not be expected to lower DO34levels relative to Existing Conditions based on historical DO levels. Further, the anticipated changes35in salinity would have relatively minor effects on DO levels, and tidal exchange, which contribute to36the reaeration of Delta waters would not be expected to change substantially.
- There is not expected to be substantial, if even measurable, changes in DO levels in the SWP/CVP Export Service Areas waters under any operational scenario of Alternative 4, relative to Existing Conditions. Because the biochemical oxygen demand of the exported water would not be expected to substantially differ from that under Existing Conditions (due to ever increasing water quality regulations), canal turbulence and exposure of the water to the atmosphere and the algal communities that exist within the canals would establish an equilibrium for DO levels within the
- 43 canals. The same would occur in downstream reservoirs.

- 1 Therefore, this alternative is not expected to cause additional exceedance of applicable water quality 2 objectives by frequency, magnitude, and geographic extent that would result in significant impacts 3 on any beneficial uses within affected water bodies. Because no substantial changes in DO levels are 4 expected, long-term water quality degradation would not be expected to occur, and, thus, beneficial 5 uses would not be adversely affected. Various Delta waterways are 303(d)-listed for low DO, but 6 because no substantial decreases in DO levels would be expected, greater degradation and DO-
- 7 related impairment of these areas would not be expected. This impact would be less than significant.
- 8 No mitigation is required.

### 9 Impact WQ-10: Effects on Dissolved Oxygen Resulting from Implementation of CM2-CM21

10 NEPA Effects: CM2-CM21 would not be expected to contribute to adverse DO levels in the Delta. The 11 increased habitat provided by CM2-CM11 could contribute to an increased biochemical or sediment 12 demand, through contribution of organic carbon and plants decaying. However, similar habitat 13 exists currently in the Delta and is not identified as contributing to adverse DO conditions. Although 14 additional DOC loading to the Delta may occur (see impact WQ-18), only a fraction of the DOC is 15 available to microorganisms that would consume oxygen as part of the decay and mineralization 16 process. Since decreases in dissolved organic carbon are not typically observed in Delta waterways 17 due to these processes, any increase in DOC is unlikely to contribute to adverse DO levels in the 18 Delta. CM13 proposes to use a variety of methods to control invasive aquatic plants, of which 19 herbicide spraying is one option. The area of treatment that would be funded by the conservation 20 measure would be 1,700–3,300 acres (see Section 3.6.3.2 of Chapter 3, Description of Alternatives), a 21 limited area relative to the entire area of the Delta surface waters. Further, as described in Section 22 3.6.3.2 of Chapter 3, avoidance and minimization measures would be adopted and would likely be 23 similar to those conditions identified in the existing CDBW program (including the associated 24 biological opinion and EIR), which restrict where and when herbicide treatment may be 25 implemented, establish allowable chemical concentrations in treated areas and adjacent water, and 26 require extensive water quality monitoring. Thus, based on the size of the area to be treated and the 27 measures to be used, this conservation is not considered to have an adverse effect on DO in the Delta 28 that would adversely affect beneficial uses. CM14, an oxygen aeration facility in the Stockton Deep 29 Water Ship Channel to meet TMDL objectives established by the Central Valley Water Board, would 30 maintain DO levels above those that impair fish species when covered species are present. CM19, 31 which would fund projects to contribute to reducing pollutant discharges in stormwater, would be 32 expected to reduce biochemical oxygen demand load and, thus, would not adversely affect DO levels. 33 The remaining conservation measures would not be expected to affect DO levels because they are 34 actions that do not affect the presence of oxygen-demanding substances.

35 The effects on DO from implementing CM2–CM21 is determined to not be adverse.

36 **CEQA** Conclusion: It is expected that DO levels in the Upstream of the Delta Region, in the Plan Area, 37 or in the SWP/CVP Export Service Areas following implementation of CM2–CM21 under Alternative 38 4 would not be substantially different from existing DO conditions. Therefore, this alternative is not 39 expected to cause additional exceedance of applicable water quality objectives by frequency. 40 magnitude, and geographic extent that would result in significant impacts on any beneficial uses 41 within affected water bodies. Because no substantial changes in DO levels would be expected, long-42 term water quality degradation would not be expected, and, thus, beneficial uses would not be 43 adversely affected. Various Delta waterways are 303(d)-listed for low DO, but because no 44 substantial decreases in DO levels would be expected, greater degradation and impairment of these 45 areas would not be expected. Implementation of CM14 would have a net beneficial effect on DO

conditions in the Stockton Deep Water Ship Channel. This impact would be less than significant. No
 mitigation is required.

### Impact WQ-11: Effects on Electrical Conductivity Concentrations Resulting from Facilities Operations and Maintenance (CM1)

#### 5 **Upstream of the Delta**

6 Alternative 4, Scenarios H1–H4, would alter the magnitude and timing of water releases from 7 reservoirs upstream of the Delta relative to Existing Conditions and the No Action Alternative. With 8 respect to EC, an increase or decrease in river flow alone is not of concern. Measureable changes in 9 the quality of the watershed runoff and reservoir inflows would not be expected to occur in the 10 future; therefore, the EC levels in these reservoirs would not be expected to change relative to 11 Existing Conditions or the No Action Alternative. There could be increased discharges of EC-12 elevating parameters in the future in water bodies upstream of the Delta as a result of urban growth 13 and increased runoff and wastewater discharges. The state has begun to aggressively regulate point-14 source discharge effects on Delta salinity-elevating parameters, capping dischargers at existing 15 levels, and is expected to further regulate EC and related parameters upstream of and within the 16 Delta in the future as salt management plans are developed. Based on these considerations, EC levels 17 (highs, lows, typical conditions) in the Sacramento River and its tributaries, the eastside tributaries, 18 or their associated reservoirs upstream of the Delta would not be expected to be outside the ranges 19 occurring under Existing Conditions or the No Action Alternative.

20 The effects on lower San Joaquin River EC would be somewhat different. Elevated EC in the San 21 Joaquin River can be sourced to agricultural use of irrigation water imported from the southern Delta and applied on soils high in salts. This accumulation of salts is a primary contributor of 22 23 elevated EC on the lower San Joaquin River. Tributary flows generally provide dilution of the high 24 EC agricultural drainage waters. Depending on operational scenario, long-term average flows at 25 Vernalis would decrease about 6% (as a result of climate change and increased water demands) 26 relative to Existing Conditions, and would increase about 0.1% relative to the No Action Alternative 27 (Appendix 5A, BDCP/California WaterFix FEIR/FEIS Modeling Technical Appendix). These decreases 28 in flow, alone, would correspond to a possible increase in long-term average EC levels. The level of 29 EC increase cannot be readily quantified but, based on estimated increase in bromide and chloride 30 concentrations, to which EC is correlated, would be relatively small and on the order of about 3% 31 relative to Existing Conditions, and less than 0.1% relative to the No Action Alternative. However, 32 with the implementation of the adopted TMDL for the San Joaquin River at Vernalis and the ongoing 33 development of the TMDL for the San Joaquin River upstream of Vernalis and its implementation, it 34 is expected that long-term EC levels will improve. Based on these considerations, substantial 35 changes in EC levels in the San Joaquin River relative to Existing Conditions or the No Action 36 Alternative would not be expected of sufficient magnitude and geographic extent that would result 37 in adverse effects on any beneficial uses, or substantially degrade the quality of these water bodies, 38 with regard to EC.

#### 39 **Delta**

- 40 Modeling scenarios included assumptions regarding how certain habitat restoration activities (CM2
- 41 and CM4) would affect Delta hydrodynamics. To the extent that restoration actions alter
- 42 hydrodynamics within the Delta region, which affects mixing of source waters, these effects are
- 43 included in this assessment of operations-related water quality changes (i.e., CM1). Other effects of

- 1 CM2–CM21 not attributable to hydrodynamics, for example, additional loading of a constituent to
- the Delta, are discussed within the impact header for CM2–CM21. See Section 8.3.1.3, *Plan Area*, for
  more information.

Relative to Existing Conditions, modeling indicates that Alternative 4, Scenarios H1–H4, would result
in an increase in the number of days the Bay-Delta WQCP EC objectives would be exceeded in the
Sacramento River at Emmaton, San Joaquin River at San Andreas Landing, Jersey Point, and
Prisoners Point, and Old River near Middle River and at Tracy Bridge (Appendix 8H, Table EC-4).

- 8 The percentage of days the Emmaton EC objective would be exceeded for the entire period modeled 9 (1976–1991) would increase from 6% under Existing Conditions to 27–29%, depending on the 10 operations scenario, and the percentage of days out of compliance would increase from 11% under 11 Existing Conditions to 40–43%, depending on the operations scenario. Although these results are for 12 modeling that was originally performed for Alternative 4 assuming the Emmaton compliance point 13 shifted to Threemile Slough, Alternative 4 now does not include a change in compliance point from 14 Emmaton to Threemile Slough. Sensitivity analyses were performed that modeled Alternative 4 15 Scenario H3 with Emmaton as the compliance point. Assuming the compliance location at Emmaton 16 instead of Threemile Slough in the CALSIM II modeling decreased exceedances at Emmaton from 17 28% to 15% under Alternative 4, Operational Scenario H3 (see Appendix 8H, Attachment 1 for more 18 discussion of these sensitivity analyses), which would still be greater than Existing Conditions. Table 19 2 of Appendix 8H, Attachment 1 indicates that most of these exceedances are a result of modeling 20 artifacts, but some exceedances are due to dead pool conditions that occurred in 1977, 1981, and 21 1990 under Alternative 4 and not under Existing Conditions. As discussed in Chapter 5, Water 22 Supply, Section 5.3.1, Methods for Analysis, under extreme hydrologic and operational conditions 23 where there is not enough water supply to meet all requirements, CALSIM II uses a series of 24 operating rules to reach a solution that is a simplified version of the very complex decision 25 processes that SWP and CVP operators would use in actual extreme conditions. Thus, it is unlikely 26 that the Emmaton objective would actually be violated due to dead pool conditions. However, these 27 results indicate that water supply could be either under greater stress or under stress earlier in the 28 year, and EC levels at Emmaton and in the western Delta may increase as a result, leading to EC
- degradation and increased possibility of adverse effects to agricultural beneficial uses.
- 30 The percentage of days the San Andreas Landing EC objective would be exceeded would increase 31 from 1% to 3–6%, depending on the operations scenario. The percentage of days out of compliance 32 with the EC objective for San Andreas Landing would increase from 1% to 5–9%, depending on the 33 operations scenario. Sensitivity analyses performed indicate that many of these exceedances are 34 modeling artifacts, and the small number of remaining exceedances were small in magnitude, lasted 35 only a few days, and could be addressed with real time operations of the SWP and CVP (see Section 36 8.3.1.1, Models Used and Their Linkages, for a description of real time operations of the SWP and 37 CVP).
- 38 The percentage of days the Prisoners Point EC objective would be exceeded for the entire period 39 modeled would increase from 6% to 21–31% and the percentage of days out of compliance with the 40 EC objective would increase from 10% to 25–33%, depending on the operations scenario. At Jersey 41 Point, the percentage of days the EC fish and wildlife objective would be exceeded for the entire 42 period modeled would increase from 0% to 0-2%, and the percentage of days out of compliance 43 with the EC objective would increase from 0% to 0-2%, depending on operations scenario. 44 Sensitivity analyses conducted indicate that removing all tidal restoration areas would reduce the 45 number of exceedances, but there would still be substantially more exceedances than under Existing

1 Conditions or the No Action Alternative. Results of the sensitivity analyses indicate that the 2 exceedances are partially a function of the operations of the alternative itself, perhaps due to Head 3 of Old River Barrier assumptions and south Delta export differences (see Appendix 8H, Attachment 4 1, for more discussion of these sensitivity analyses). Appendix X8H Attachment 2 contains a more 5 detailed assessment of the likelihood of these exceedances impacting aquatic life beneficial uses. 6 Specifically, Appendix 8H, Attachment 2, discusses whether these exceedances might have indirect 7 effects on striped bass spawning in the Delta, and concludes that the high level of uncertainty 8 precludes making a definitive determination.

- 9 The increase in percentage of days exceeding the EC objectives and days out of compliance at the
- Old River locations would be 1–2% at Tracy Bridge and less than 1% at Middle River for all
   operations scenarios. Sensitivity analyses performed indicated that many of these exceedances are
- 12 modeling artifacts, and modeling barrier installation assumptions consistent with historical dry year
- practices of installing barriers earlier in the year could resolve these additional exceedances (see
   Appendix 8H, Attachment 1, for a discussion of these sensitivity analyses). Furthermore, as noted in
- 15 Section 8.1.3.7, SWP and CVP operations have relatively little influence on salinity levels at these
- locations, and the elevated salinity in south Delta channels is affected substantially by local salt
   contributions discharged into the San Joaquin River downstream of Vernalis. Thus, the modeling has
- 18 limited ability to estimate salinity accurately in this region.
- 19 Average EC levels at the western and southern Delta compliance locations would decrease, except at 20 Emmaton, from 1–36% for the entire period modeled and 2–33% during the drought period 21 modeled (1987–1991) (Appendix 8H, Tables EC-15A through EC-15D). At Emmaton, there would be 22 an increase in average EC under all operational scenarios, though the increase would be less for 23 Scenarios H3 and H4 (0% for entire period; 8% for drought period) than for Scenarios H1 and H2 24 (13–14% for entire period; 12–13% for drought period). There would be increases in average EC at 25 two interior Delta locations under all operational scenarios: the S. Fork Mokelumne River at 26 Terminous average EC would increase 5% for the entire period modeled and 4% during the drought 27 period modeled; and San Joaquin River at San Andreas Landing average EC would increase 0–9% for 28 the entire period modeled and 7–13% during the drought period modeled. In addition, under 29 Scenarios H1 and H2, there would be slight increase (<1-2%) in drought period average EC in the 30 San Joaquin River at Prisoners Point. On average, EC would increase at San Andreas Landing from 31 March through September under all operations scenarios; Scenarios H1, H2, and H4 also would 32 increase EC at this location in February and Scenarios H1 and H2 would increase EC in October. 33 Average EC in the S. Fork Mokelumne River at Terminous would increase during all months. Average 34 EC at Jersey Point during the months of April–May, when the fish and wildlife objective applies in all 35 but critical water year types, would increase from 14–15% for the entire period modeled (Appendix 36 8H, Tables EC-15A through EC-15D). The comparison to Existing Conditions reflects changes in EC 37 due to both Alternative 4 operations (including north Delta intake capacity of 9,000 cfs and 38 numerous other operational components of Scenarios H1–H4) and climate change/sea level rise.
- 39 Relative to the No Action Alternative, the percentage of days exceeding EC objectives and percentage 40 of days out of compliance would increase at: Sacramento River at Emmaton, San Joaquin River at 41 Jersey Point, San Andreas Landing, and Prisoners Point; and Old River near Middle River and at 42 Tracy Bridge (Appendix 8H, Table EC-4). The increase in percentage of days exceeding the EC 43 objective would be 20–30% at Prisoners Point, depending on the operations scenario, and 15% or 44 less at the remaining locations. The increase in percentage of days out of compliance would be 24-45 32% at Prisoners Point, depending on the operations scenario, and 17% or less at the remaining 46 locations. In general, the changes in frequency of exceedances of EC objectives relative to the No

1 Action Alternative would be similar to those discussed above relative to Existing Conditions, and 2 thus the conclusions of the sensitivity analyses discussed above extend to the comparison to the No 3 Action Alternative. The exception to this is for Emmaton. As discussed above, assuming the 4 compliance location at Emmaton instead of Threemile Slough in the CALSIM II modeling decreased 5 the frequency of objective exceedances at Emmaton from 28% to 15% under Alternative 4, 6 Operational Scenario H3 (see Appendix 8H, Attachment 1, for more discussion of these sensitivity 7 analyses). This frequency of objective exceedance is very similar to the frequency of exceedances 8 under the No Action Alternative, which would be 13%. Nevertheless, Table 2 of Appendix 8H, 9 Attachment 1, indicates that exceedances due to deadpool conditions in 1981 and 1990 occurred 10 under Alternative 4 and not under the No Action Alternative. As discussed above, it is unlikely that 11 the Emmaton objective would actually be exceeded due to dead pool conditions. However, these 12 results indicate that water supply conditions could be either under greater stress or under stress 13 earlier in the year, and EC levels at Emmaton and in the western Delta may increase as a result, 14 leading to EC degradation and increased possibility of adverse effects on agricultural beneficial uses. 15 The frequency and magnitude of increased EC levels relative to the No Action Alternative at 16 Emmaton is lower than relative to Existing Conditions, because climate change and sea level rise 17 present in both the No Action Alternative and Alternative 4 contribute to the extreme hydrologic 18 conditions in several years.

- 19 For the entire period modeled, average EC levels would increase at western (Scenarios H1 and H2 20 only), interior, and southern Delta locations; the average EC increase would be 12–13% at Emmaton 21 (western Delta; for Scenarios H1 and H2 only), 5-15% at interior Delta locations and 2% or less at 22 southern Delta locations, depending on the operations scenario (Appendix 8H, Tables EC-15A 23 through EC-15D). During the drought period modeled, average EC would increase at western 24 (Scenarios H1 and H2 only), interior, and southern Delta locations. The greatest average EC increase 25 during the drought period modeled would occur in the interior Delta in the San Joaquin River at San 26 Andreas Landing (7-13%) depending on the operations scenario); the increase at the other locations 27 would be <1–9% (Appendix 8H, Tables EC-15A through EC-15D). The comparison to the No Action 28 Alternative reflects changes in EC due only to the different components of Operational Scenarios 29 H1-H4 of Alternative 4.
- 30 For Suisun Marsh, October–May is the period when Bay-Delta WQCP EC objectives for protection of 31 fish and wildlife apply. Modeling data indicate that average EC for the entire period modeled would 32 increase in the Sacramento River at Collinsville during the months of March through May under all 33 operations scenarios of Alternative 4, relative to Existing Conditions, by 0.3–0.9 mS/cm (Appendix 34 8H, Table EC-21). Long-term average EC would decrease under all operations scenarios, relative to 35 Existing Conditions, in Montezuma Slough at National Steel during October–May (Appendix 8H, 36 Table EC-22). The most substantial EC increase would occur near Beldon's Landing, with long-term 37 average EC levels increasing by 1.3–6.0 mS/cm, depending on the month and operations scenario, at 38 least doubling during some months the long-term average EC relative to Existing Conditions 39 (Appendix 8H, Table EC-23). Sunrise Duck Club and Volanti Slough also would have long-term 40 average EC increases during all months ranging 0.5–3.9 mS/cm (Appendix 8H, Tables EC-24 and EC-41 25). Modeling of Alternative 4 assumed no operation of the Montezuma Slough Salinity Control 42 Gates, but the project description assumes continued operation of the Salinity Control Gates, 43 consistent with assumptions included in the No Action Alternative. A sensitivity analysis modeling 44 run conducted for Alternative 4 Scenario H3 with the gates operational consistent with the No 45 Action Alternative resulted in substantially lower EC levels than indicated in the original Alternative 4 modeling results discussed above, but EC levels were still somewhat higher than EC levels under 46

- 1 Existing Conditions and the No Action Alternative for several locations and months. Another
- 2 modeling run with the gates operational and restoration areas removed resulted in EC levels nearly
- 3 equivalent to Existing Conditions and the No Action Alternative, indicating that design and siting of
- 4 restoration areas has notable bearing on EC levels at different locations within Suisun Marsh (see
- 5 Appendix 8H, Attachment 1, for more information on these sensitivity analyses). These analyses also
- 6 indicate that increases are related primarily to the hydrodynamic effects of CM4, not operational
   7 components of CM1. Based on the sensitivity analyses, optimizing the design and siting of
- restoration areas may limit the magnitude of long-term EC increases to be on the order of 1 mS/cm
- 9 or less.
- 10 The degree to which the long-term average EC increases in Suisun Marsh would cause exceedance of 11 Bay-Delta WQCP objectives is unknown, because these objectives are expressed as a monthly 12 average of daily high tide EC, which does not have to be met if it can be demonstrated "equivalent or 13 better protection will be provided at the location" (State Water Resources Control Board 2006:14). 14 The long-term average EC increase may, or may not, contribute to adverse effects on beneficial uses, 15 depending on how and when wetlands are flooded, soil leaching cycles, how agricultural use of 16 water is managed, and future actions taken with respect to the marsh. However, the EC increases at 17 certain locations could be substantial, depending on siting and design of restoration areas, and it is 18 uncertain the degree to which current management plans for the Suisun Marsh would be able to 19 address these substantially higher EC levels and protect beneficial uses. Thus, these increased EC 20 levels in Suisun Marsh are considered to have a potentially adverse effect on marsh beneficial uses. 21 Long-term average EC increases in Suisun Marsh under Alternative 4, Scenarios H1–H4, relative to 22 the No Action Alternative would be similar to the increases relative to Existing Conditions.

### 23 SWP/CVP Export Service Area

At the Banks and Jones pumping plants, Alternative 4, Scenarios H1–H4,would result in no
exceedances of the Bay-Delta WQCP's 1,000 µmhos/cm EC objective for the entire period modeled
(Appendix 8H, Table EC-10). Thus, there would be no adverse effect on the beneficial uses in the
SWP/CVP Export Service Areas using water pumped at this location under the Alternative 4.

- At the Banks pumping plant, relative to Existing Conditions, average EC levels under Alternative 4,
  Scenarios H1–H4, would decrease 23–27% for the entire period modeled and 21–27% during the
  drought period modeled, depending on the operations scenario. Relative to the No Action
  Alternative, average EC levels would similarly decrease, by 17–22% for the entire period modeled
  and 16–22% during the drought period modeled. (Appendix 8H, Tables EC-15A through EC-15D)
- At the Jones pumping plant, relative to Existing Conditions, average EC levels under Alternative 4, Scenarios H1–H4, would decrease 21–26% for the entire period modeled and 17–23% during the drought period modeled, depending on the operations scenario. Relative to the No Action Alternative, average EC levels would similarly decrease by 17–22% for the entire period modeled and 14–20% during the drought period modeled. (Appendix 8H, Table EC-15A through EC-15D).
- 38 Based on the decreases in long-term average EC levels that would occur at the Banks and Jones
- 39 pumping plants, Alternative 4, Scenarios H1–H4, would not cause degradation of water quality with
- 40 respect to EC in the SWP/CVP Export Service Areas; rather, Alternative 4, Scenarios H1–H4, would
- 41 improve long-term average EC conditions in the SWP/CVP Export Service Areas.
- 42 Commensurate with the EC decrease in exported waters, an improvement in lower San Joaquin
- 43 River average EC levels would be expected since EC in the lower San Joaquin River is, in part, related

- 1 to irrigation water deliveries from the Delta. While the magnitude of this expected lower San
- Joaquin River improvement in EC is difficult to predict, the relative decrease in overall loading of EC elevating constituents to the Export Service Areas would likely alleviate or lessen any expected
   increase in EC at Vernalis related to decreased annual average San Joaquin River flows.
- 5 The export area of the Delta is listed on the state's CWA Section 303(d) list as impaired due to 6 elevated EC. Alternative 4, Scenarios H1–H4, would result in lower average EC levels relative to 7 Existing Conditions and the No Action Alternative and, thus, would not contribute to additional 8 beneficial use impairment related to elevated EC in the SWP/CVP Export Service Areas waters.
- 9 **NEPA Effects:** In summary, based on the results of the modeling and sensitivity analyses conducted, 10 it is unlikely that there would be increased frequency of exceedance of agricultural EC objectives in 11 the western, interior, or southern Delta. However, modeling results indicate that there could be 12 increased long-term and drought period average EC levels that would occur in the western Delta 13 under Alternative 4, Scenarios H1–H4, relative to the No Action Alternative, that would contribute to 14 adverse effects on the agricultural beneficial uses. The increased frequency of exceedance of the San 15 Joaquin River at Prisoners Point EC objective and long-term and drought period average EC could 16 contribute to adverse effects on fish and wildlife beneficial uses (specifically, indirect adverse effects 17 on striped bass spawning), though there is a high degree of uncertainty associated with this impact. 18 The western and southern Delta are CWA Section 303(d) listed as impaired due to elevated EC, and 19 increases in long-term average and drought period average EC in the western portion of the Delta 20 have the potential to contribute to additional beneficial use impairment. The increases in long-term 21 average EC levels that could occur in Suisun Marsh would further degrade existing EC levels and 22 could contribute to adverse effects on the fish and wildlife beneficial uses. Suisun Marsh is CWA 23 Section 303(d) listed as impaired due to elevated EC, and the potential increases in long-term 24 average EC levels could contribute to additional beneficial use impairment. The effects on EC in the 25 western Delta, San Joaquin River at Prisoners Point, and in Suisun Marsh constitute an adverse effect 26 on water quality. Mitigation Measure WQ-11 would be available to reduce these effects. 27 Implementation of this measure along with a separate, other commitment as set forth in EIR/EIS 28 Appendix 3B, Environmental Commitments, AMMs, and CMs, relating to the potential EC-related 29 changes would reduce these effects. Specifically, Mitigation Measure WQ-11d would be expected to 30 reduce effects in Suisun Marsh to a level that would not be adverse.
- *CEQA Conclusion*: Key findings discussed in the effects assessment provided above are summarized
   here, and are then compared to the CEQA thresholds of significance (defined in Section 8.3.2,
   *Determination of Effects*) for the purpose of making the CEQA impact determination for this
   constituent. For additional details on the effects assessment findings that support this CEQA impact
   determination, see the effects assessment discussion that immediately precedes this conclusion.
- 36 River flow rate and reservoir storage reductions that would occur under Alternative 4, Scenarios 37 H1–H4, relative to Existing Conditions, would not be expected to result in a substantial adverse 38 change in EC levels in the reservoirs and rivers upstream of the Delta, given that: changes in the 39 quality of watershed runoff and reservoir inflows would not be expected to occur in the future; the 40 state's aggressive regulation of point-source discharge effects on Delta salinity-elevating parameters 41 and the expected further regulation as salt management plans are developed; the salt-related 42 TMDLs adopted and being developed for the San Joaquin River; and the expected improvement in 43 lower San Joaquin River average EC levels commensurate with the lower EC of the irrigation water 44 deliveries from the Delta.

1Relative to Existing Conditions, Alternative 4, Scenarios H1–H4, would not result in any substantial2increases in long-term average EC levels in the SWP/CVP Export Service Areas. There would be no3exceedance of the EC objective at the Jones and Banks pumping plants. Average EC levels for the4entire period modeled would decrease at both plants and, thus, this alternative would not contribute5to additional beneficial use impairment related to elevated EC in the SWP/CVP Export Service Areas6waters. Rather, this alternative would improve long-term EC levels in the SWP/CVP Export Service7Areas, relative to Existing Conditions.

8 In the Plan Area, Alternative 4, Scenarios H1–H4, would result in an increase in the frequency with 9 which Bay-Delta WOCP EC objectives are exceeded for the entire period modeled (1976–1991) in 10 the San Joaquin River at Jersey Point, and the San Joaquin River at Prisoners Point. Though objective 11 exceedance would likely not occur in the Sacramento River at Emmaton, average EC levels at 12 Emmaton would increase by <1-14% for the entire period modeled and 8-13% during the drought 13 period modeled. These increases in long-term and drought period average EC levels would 14 potentially contribute to adverse effects on the agricultural beneficial uses in the western Delta. The 15 comparison to Existing Conditions reflects changes in EC due to both Alternative 4 operations and 16 climate change/sea level rise. The adverse effects expected to occur at Emmaton would be due in 17 part to the effects of climate change/sea level rise, and in part due to Alternative 4 operations. This 18 is evidenced by the significant effects expected in the No Action Alternative at Emmaton relative to 19 Existing Conditions (see Section 8.3.3.1, Impact WQ-11), as well as the fact that a lesser level of 20 adverse effects is expected at Emmaton under Alternative 4 relative to the No Action Alternative 21 (see "NEPA Effects" section above). Based on the results of the modeling and sensitivity analyses 22 conducted, it is unlikely that there would be increased frequency of exceedance of agricultural EC 23 objectives in the interior or southern Delta, or that increased long-term and drought period average 24 EC levels that would occur in these areas, relative to Existing Conditions, would contribute to 25 adverse effects on the agricultural beneficial uses. The increased frequency of exceedance of the fish 26 and wildlife objective at Jersey Point and Prisoners Point could contribute to adverse effects on 27 aquatic life (specifically, indirect adverse effects on striped bass spawning), though there is a high 28 degree of uncertainty associated with this impact. Because EC is not bioaccumulative, the increases 29 in long-term average EC levels would not directly cause bioaccumulative problems in aquatic life or 30 humans. The western and southern Delta are CWA Section 303(d) listed for elevated EC and the 31 increased EC degradation that could occur in the western Delta could make beneficial use 32 impairment measurably worse. Since there would be very little change in EC levels in the southern 33 Delta and there is not expected to be an increase in frequency of exceedances of objectives, this 34 alternative is not expected to make beneficial use impairment measurably worse in the southern 35 Delta. This impact is considered to be significant.

36 Further, relative to Existing Conditions, Alternative 4, Scenarios H1–H4, could result in substantial 37 increases in long-term average EC during the months of October through May in Suisun Marsh. The 38 increases in long-term average EC levels that would occur in Suisun Marsh could further degrade 39 existing EC levels and thus contribute additionally to adverse effects on the fish and wildlife 40 beneficial uses. Because EC is not bioaccumulative, the increases in long-term average EC levels 41 would not directly cause bioaccumulative problems in fish and wildlife. Suisun Marsh is CWA 42 Section 303(d) listed for elevated EC and the increases in long-term average EC that would occur in 43 the marsh could make beneficial use impairment measurably worse. This impact is considered to be 44 significant. However, based on sensitivity analyses conducted to date (see Appendix 8H, Attachment 45 1), it is expected that implementation of Mitigation Measure WQ-11d would reduce impacts on EC in 46 Suisun Marsh to a less-than-significant level.

- 1 Implementation of Mitigation Measure WQ-11 along with a separate, other commitment relating to
- 2 the potential increased costs associated with EC-related changes would reduce these effects.
- 3 Although it is not known whether implementation of WQ-11 will be able to feasibly reduce water
- 4 quality degradation in the western Delta, implementation of Mitigation Measure WQ-11 is
- 5 recommended to attempt to reduce the effect that increased EC may have on Delta beneficial uses.
- However, because the effectiveness of this mitigation measure to result in feasible measures for
   reducing these water quality effects is uncertain, this impact is considered to remain significant and
- 8 unavoidable. As mentioned above, it is expected that implementation of Mitigation Measure WQ-11d
- 9 would reduce impacts on EC in Suisun Marsh to a less-than-significant level.
- 10 In addition to and to supplement Mitigation Measure WQ-11, the project proponents have 11 incorporated into the BDCP, as set forth in EIR/EIS Appendix 3B, Environmental Commitments, 12 AMMs, and CMs, a separate, other commitment to address the potential increased water treatment 13 costs that could result from EC concentration effects on municipal, industrial and agricultural water 14 purveyor operations. Potential options for making use of this financial commitment include funding 15 or providing other assistance towards acquiring alternative water supplies or towards modifying 16 existing operations when EC concentrations at a particular location reduce opportunities to operate 17 existing water supply diversion facilities. Please refer to Appendix 3B for the full list of potential 18 actions that could be taken pursuant to this commitment in order to reduce the water quality 19 treatment costs associated with water quality effects relating to chloride, electrical conductivity, and 20 bromide.

### 21Mitigation Measure WQ-11: Avoid, Minimize, or Offset, as Feasible, Reduced Water22Quality Conditions

23 In order to reduce the effects of increased EC levels, and potential adverse effects on beneficial 24 uses associated with CM1 operations (and hydrodynamic effects of tidal restoration under CM4), 25 the proposed mitigation requires a series of phased actions to identify and evaluate feasible 26 actions, followed by development and implementation of the actions, if determined to be 27 necessary. The emphasis and mitigation actions would be limited to those identified as 28 necessary to avoid, reduce, or offset adverse EC effects at Delta compliance locations and the 29 Suisun Marsh. The development and implementation of any mitigation actions shall be focused 30 on those incremental effects attributable to implementation of Alternative 4 operations only. 31 Development of mitigation actions for the incremental EC effects attributable to climate 32 change/sea level rise are not required because these changed conditions would occur with or 33 without implementation of Alternative 4. The goal of specific actions would be to reduce/avoid additional exceedances of Delta EC objectives and reduce long-term average concentration 34 35 increases to levels that would not adversely affect beneficial uses within the Delta and Suisun 36 Marsh.

# 37Mitigation Measure WQ-11a: Conduct Additional Evaluation of Operational Ability to38Reduce or Eliminate Water Quality Degradation in Western Delta Incorporating Site-39Specific Restoration Areas and Updated Climate Change/Sea Level Rise Projections, if40Available

The project proponents will conduct additional evaluations and develop additional modeling (as
necessary) to define the extent to which modified operations of the SWP and CVP could reduce
or eliminate water quality degradation in the western Delta currently modeled to occur under
Alternative 4. The additional evaluations will be conducted to consider specifically the changes

1 in Delta hydrodynamic conditions associated with tidal habitat restoration under CM4 once the 2 specific restoration locations and timing of their construction are identified and designed. The 3 evaluations will also consider up-to-date estimates of climate change and sea level rise, if and 4 when such information is available. These evaluations will be conducted concurrently with 5 Mitigation Measure WQ-11b. Together, findings from WQ-11a and WQ-11b will indicate 6 whether sufficient flexibility to prevent or offset EC increases is feasible under Alternative 4. 7 These actions are identical to the actions discussed in Mitigation Measure WQ-7a regarding 8 levels of chloride in the western Delta.

### 9 Mitigation Measure WQ-11b: Site and Design Restoration Sites to Reduce or Eliminate 10 Water Quality Degradation in the Western Delta

11 The project proponents shall consider effects of site-specific restoration areas proposed under 12 CM4 on EC levels in the western Delta. Design and siting of restoration areas shall attempt to 13 reduce water quality degradation in the western Delta to the extent possible without 14 compromising proposed benefits of the restoration areas. These evaluations will be conducted 15 concurrently with Mitigation Measure WO-11a. Together, findings from WO-11a and WO-11b 16 will indicate whether sufficient flexibility to prevent or offset EC increases is feasible under 17 Alternative 4. These actions are identical to the actions discussed in Mitigation Measure WQ-7b 18 regarding levels of chloride in the western Delta.

# 19Mitigation Measure WQ-11c: Design Restoration Sites to Reduce Effects on Compliance20with the Fish and Wildlife EC Objective between Prisoners Point and Jersey Point,21Evaluate Striped Bass Monitoring Data, and Consult with CDFW/USFWS/NMFS to22Determine Whether Additional Actions are Warranted

23 The project proponents shall consider effects of site-specific restoration areas proposed under 24 CM4 on compliance with the fish and wildlife EC objective between Jersey Point and Prisoners 25 point on the San Joaquin River. Design of restoration areas shall attempt to reduce potential 26 effects to the extent possible without compromising proposed benefits of the restoration areas. 27 Additionally, following commencement of initial operations of CM1, the project proponents will 28 evaluate ongoing monitoring of striped bass populations, and, specifically spawning in the San 29 Joaquin River between Jersey Point and Prisoners Point, and will conduct such monitoring if it is 30 not already being conducted by CDFW at that time. The project proponents will consult with 31 CDFW, USFWS, and NMFS to determine whether adaptive changes to Head of Old River Barrier 32 operations and/or changes in North Delta vs. South Delta exports are warranted to avoid 33 adverse impacts of salinity on striped bass spawning in the San Joaquin River. Because these 34 actions may have adverse effects on other species, consultation is required, and the changes may 35 not be warranted depending on conditions of striped bass populations and populations of other 36 species at that time.

## Mitigation Measure WQ-11d: Site and Design Restoration Sites and consult with CDFW/USFWS, and Suisun Marsh Stakeholders to Identify Potential Actions to Avoid or Reduce EC Level Increases in the Marsh

- The project proponents shall consider effects of site-specific restoration areas proposed under
  CM4 on EC levels and compliance with the fish and wildlife EC objectives for Suisun Marsh.
  Design and siting of restoration areas shall attempt to reduce potential effects to the extent
- 42 Design and siting of restoration areas shall attempt to reduce potential effects to the extent 43 possible without compromising proposed benefits of the restoration areas. The project
  - Bay Delta Conservation Plan/California WaterFix Final EIR/EIS

1 proponents will also consult with CDFW/USFWS, and Suisun Marsh stakeholders, to identify 2 potential actions to avoid or minimize the EC increases in the marsh, with the goal of 3 maintaining EC at levels that would not further impair fish and wildlife beneficial uses in Suisun 4 Marsh. Potential actions may include modifications of the existing Suisun Marsh Salinity Control 5 Gates for effective salinity control and evaluation of the efficacy of additional physical salinity 6 control facilities or operations for the marsh to reduce the effects of increased EC levels. These 7 actions are identical to the actions discussed in Mitigation Measure WQ-7d regarding levels of 8 chloride in Suisun Marsh.

### 9 Impact WQ-12: Effects on Electrical Conductivity Resulting from Implementation of CM2 10 CM21

11 **NEPA Effects:** The implementation of the other conservation measures (i.e., CM2–CM21) present no 12 new direct sources of EC to the affected environment, including areas upstream of the Delta, within 13 the Delta region, and in the SWP/CVP Export Service Areas. As they pertain to EC, implementation of 14 these conservation measures would not be expected to adversely affect any of the beneficial uses of 15 the affected environment. Moreover, some habitat restoration conservation measures would occur 16 on lands within the Delta currently used for irrigated agriculture. Such replacement or substitution 17 of land use activity is not expected to result in new or increased sources of EC to the Delta and, in 18 fact, could decrease EC through elimination of high EC agricultural runoff.

- 19 CM4 would result in substantial tidal habitat restoration that would increase the magnitude of daily
  20 tidal water exchange at the restoration areas, and alter other hydrodynamic conditions in adjacent
  21 Delta channels. The DSM2 modeling included assumptions regarding possible locations of tidal
  22 habitat restoration areas, and how restoration would affect Delta hydrodynamic conditions, and
  23 thus the effects of this restoration measure on Delta EC were included in the assessment of CM1
  24 facilities operations and maintenance.
- Implementation of CM2-CM21 would not be expected to adversely affect EC levels in the affected
   environment and thus would not adversely affect beneficial uses or substantially degrade water
   quality with regard to EC within the affected environment.
- 28 The effects on EC from implementing CM2–CM21 is determined to not be adverse.

29 **CEQA Conclusion:** Implementation of CM2–CM21 under Alternative 4 would not present new or 30 substantially changed sources of EC to the affected environment. Some conservation measures may 31 replace or substitute for existing irrigated agriculture in the Delta. This replacement or substitution 32 is not expected to substantially increase or present new sources of EC, and could actually decrease 33 EC loads to Delta waters. Thus, implementation of CM2–CM21 would have negligible, if any, adverse 34 effects on EC levels throughout the affected environment and would not cause exceedance of 35 applicable state or federal numeric or narrative water quality objectives/criteria that would result 36 in adverse effects on any beneficial uses within affected water bodies. Further, implementation of 37 CM2–CM21 would not cause significant long-term water quality degradation such that there would 38 be greater risk of adverse effects on beneficial uses. Based on these findings, this impact is

39 considered to be less than significant. No mitigation is required.

### Impact WQ-13: Effects on Mercury Concentrations Resulting from Facilities Operations and Maintenance (CM1)

#### 3 Upstream of the Delta

Under the various Alternative 4 scenarios (H1–H4), greater water demands and climate change
would alter the magnitude and timing of reservoir releases and river flows upstream of the Delta in
the Sacramento River watershed and eastside tributaries, relative to Existing Conditions.

7 The Sacramento River at Freeport and San Joaquin River at Vernalis (as summarized for water 8 quality average concentrations in Tables 8-48 and 8-49) were examined for flow/concentration 9 relationships for mercury and methylmercury. No significant, predictive regression relationships 10 were discovered for mercury or methylmercury, except for total mercury with flow at Freeport 11 (monthly or annual) (Appendix 8I, Figure I-10 through I-13). Such a positive relationship between 12 total mercury and flow is to be expected based on the association of mercury with suspended 13 sediment and the mobilization of sediments during storm flows. However, the changes in flow in the 14 Sacramento River under the operational scenarios of Alternative 4 relative to Existing Conditions 15 and No Action Alternative are not of the magnitude of storm flows, in which substantial sediment-16 associated mercury is mobilized. Therefore mercury loading should not be substantially different 17 due to changes in flow. In addition, even though it may be flow-affected, total mercury 18 concentrations remain well below criteria at upstream locations. Any negligible changes in mercury 19 concentrations that may occur in the water bodies of the affected environment located upstream of 20 the Delta would not be of frequency, magnitude, and geographic extent that would adversely affect 21 any beneficial uses or substantially degrade the quality of these water bodies as related to mercury. 22 Both waterborne methylmercury concentrations and largemouth bass fillet mercury concentrations 23 are expected to remain above guidance levels at upstream of Delta locations, but will not change 24 substantially relative to Existing Conditions or No Action Alternative due to changes in flows under 25 the operational scenarios of Alternative 4.

The upstream of Delta areas in the north will benefit from the implementation of the Cache Creek,
Sulfur Creek, Harley Gulch, and Clear Lake Mercury TMDLs and the State Water Board's Statewide
Mercury Control Program. These projects will target specific sources of mercury and methylation
upstream of the Delta and could result in net improvement to Delta mercury loading in the future.
The implementation of these projects could help to ensure that upstream of Delta environments will
not be substantially degraded for water quality with respect to mercury or methylmercury.

#### 32 **Delta**

Modeling scenarios included assumptions regarding how certain habitat restoration activities (CM2
 and CM4) would affect Delta hydrodynamics, To the extent that restoration actions alter

- 35 hydrodynamics within the Delta region, which affects mixing of source waters, these effects are
- included in this assessment of operations-related water quality changes (i.e., CM1). Other effects of
   CM2-CM21 not attributable to hydrodynamics, for example, additional loading of a constituent to
- the Delta, are discussed within the impact header for CM2–CM21. See Section 8.3.1.3, *Plan Area*, for
- 39 more information.
- 40 The water quality impacts of waterborne concentrations of mercury (Appendix 8I, Table I-5) and
- 41 methylmercury (Appendix 8I, Table I-6) and fish tissue mercury concentrations (Appendix 8I,
- 42 Tables I-11A through I-11D) were evaluated for nine Delta locations.

- 1 The analysis of percentage change in assimilative capacity of waterborne total mercury of
- 2 Alternative 4 scenarios as compared to Existing Conditions showed the greatest decrease to be of -
- 3 2.4% in the Old River at Rock Slough and the Contra Costa Pumping Plant for scenario. These are
- 4 bounded by Alternative 4 H1 estimates of -1.4% and -1.5% at these two locations, respectively. In
- 5 contrast the greatest increase in assimilative capacity relative to Existing Conditions was 4.4% for
- 6 H4 at the Jones Pumping Plant (Figures 8-53a through 8-54b). Scenarios H2 and H3 range in
- 7 changes in assimilative capacity in relation to Existing Conditions from -2.1% (H3 at Contra Costa 8
- Pumping Plant to 4.1) (H2 at Banks). These small changes in assimilative capacity are not expected
- 9 to result in adverse (or positive) effects to beneficial uses.
- 10 As compared to the No Action Alternative, Alternative 4 H4 showed the greatest range in changes in 11 assimilative capacity for total mercury; ranging from 5.0% at the Jones Pumping Plant to -2.3% at the Old River site. These same sites show the smallest range of effects for Alternative 4 H1; with 12 13 4.3% and -1.4% for these same two stations, respectively. Scenarios H2 and H3 fall between these 14 extremes. However, these small ranges of changes are not expected to result in adverse effects to 15 beneficial uses.
- 16 All methylmercury concentrations in water were estimated to exceed TMDL guidelines and no 17 assimilative capacity exists. Changes in methylmercury concentration are expected to be very small. 18 The greatest annual average methylmercury concentration for drought conditions was 0.163 ng/L 19 for the San Joaquin River at Buckley Cove (all scenarios) which was slightly higher than Existing 20 Conditions (0.161 ng/L) and slightly lower than the No Action Alternative (0.167 ng/L) (Appendix 21 8I, Table I-6). In general, the Alternative 4 H4 conditions were highest in concentration and 22 Alternative 4 H1 was lowest, as compared among scenarios for modeled methylmercury 23 concentrations in water. All modeled concentrations exceeded the methylmercury TMDL guidance 24 objective of 0.06 ng/L; therefore, percentage change in assimilative capacity was not evaluated for 25 methylmercury.
- 26 Similar to waterborne methylmercury, fish tissue mercury concentration estimates all exceed TMDL 27 guidelines. Percentage changes were somewhat larger than for waterborne concentrations, but not 28 expected to result in changes to beneficial use. Fish tissue estimates show only small or no increases 29 in EQs based on long-term annual average concentrations for mercury at the Delta locations 30 (Appendix 8I, Tables I-11Aa through I-11Db). The greatest increase over Existing Conditions was for 31 Scenario H4 and was 15% at Old River at Rock Slough and 13% for Franks Tract as compared to H1 32 estimates for both of those locations of 9% (Tables 1-11Ab through I-11Db). In comparison to the 33 No Action Alternative, the greatest increases in concentrations mirrored the Existing Condition 34 comparisons and were estimated to be 12% for Old River at Rock Slough, and 12% for Franks Tract. 35 Scenario H1 provided the lowest set of percentage changes in bass mercury for those locations 36 (Figures 8-55a and 8-55b; Appendix 8I, Tables I-11Aa through I-11Db). Because these increases are 37 relatively small, and it is not evident that substantive increases are expected at numerous locations 38 throughout the Delta, these changes are expected to be within the uncertainty inherent in the 39 modeling approach, and would likely not be measurable in the environment. See Appendix 8I for a 40 discussion of the uncertainty associated with the fish tissue estimates.

#### 41 SWP/CVP Export Service Areas

- 42 The analysis of mercury and methylmercury in the SWP/CVP Export Service Areas was based on
- 43 concentrations estimated at the Banks and Jones pumping plants. Both waterborne total and
- 44 methylmercury concentrations for Alternative 4, all scenarios, at the Jones and Banks pumping

- 1 plants, were lower than Existing Conditions and the No Action Alternative (Appendix 8I, Figures I-4
- 2 and I-5). Therefore, mercury shows an increased assimilative capacity at these locations (Figures 8-
- 3 53a through 8-54b). The greatest increase was 5% for Scenario H4 for Jones Plant (compared to No
- 4 Action); the least was H2 at Banks of 2.9% (compared to Existing Conditions).
- 5 The largest improvements in bass tissue mercury concentrations and EQs for Alternative 4, relative 6 to Existing Conditions and the No Action Alternative at any location within the Delta are expected 7 for the export pump locations. The greatest improvement in bass tissue mercury concentration are 8 expected for Scenario H4 at the Banks and Jones pumping plants (-14% and -16%, respectively)
- 9 (Figures 8-55a, and 8-55b; Appendix 8I, Tables I-11Aa through I-11Db).
- *NEPA Effects:* Based on the above discussion, the effects of mercury and methylmercury in
   comparison of Scenarios H1–H4 of Alternative 4 to the No Action Alternative (as waterborne and
   bioaccumulated forms) are not considered to be adverse.
- *CEQA Conclusion*: Key findings discussed in the effects assessment provided above are summarized
   here, and are then compared to the CEQA thresholds of significance (defined in Section 8.3.2,
   *Determination of Effects*) for the purpose of making the CEQA impact determination for this
   constituent. For additional details on the effects assessment findings that support this CEQA impact
- 17 determination, see the effects assessment discussion that immediately precedes this conclusion.
- Under Alternative 4, greater water demands and climate change would alter the magnitude and
  timing of reservoir releases and river flows upstream of the Delta in the Sacramento River
  watershed and eastside tributaries, relative to Existing Conditions. Concentrations of mercury and
  methylmercury upstream of the Delta will not be substantially different relative to Existing
  Conditions due to the lack of important relationships between mercury/methylmercury
  concentrations and flow for the major rivers.
- Methylmercury concentrations exceed criteria at all locations in the Delta and no assimilative
   capacity exists. However, monthly average waterborne concentrations of total and methylmercury,
   over the period of record, are very similar to Existing Conditions. Similarly, estimates of fish tissue
   mercury concentrations show almost no differences would occur among sites for Alternative 4
   scenarios as compared to Existing Conditions for Delta sites. The greatest changes in assimilative
   capacity and tissue mercury estimates were for Scenario H4; these least for Scenario H1.
- Assessment of effects of mercury in the SWP and CVP Export Service Areas were based on effects on
   mercury concentrations and fish tissue mercury concentrations at the Banks and Jones pumping
   plants. The Banks and Jones pumping plants are expected to show increased assimilative capacity
   for waterborne mercury and decreased fish tissue concentrations of mercury for Alternative 4, all
   scenarios, as compared to Existing Conditions.
- 35 As such, none of the H1–H4 scenarios for this alternative are expected to cause additional 36 exceedance of applicable water quality objectives/criteria by frequency, magnitude, and geographic 37 extent that would cause adverse effects on any beneficial uses of waters in the affected environment. 38 Because mercury concentrations are not expected to increase substantially, no long-term water 39 quality degradation is expected to occur and, thus, no adverse effects to beneficial uses would occur. 40 Because any increases in mercury or methylmercury concentrations are not likely to be measurable, 41 changes in mercury concentrations or fish tissue mercury concentrations would not make any 42 existing mercury-related impairment measurably worse. In comparison to Existing Conditions,
- 43 Alternative 4 would not increase levels of mercury by frequency, magnitude, and geographic extent

such that the affected environment would be expected to have measurably higher body burdens of
 mercury in aquatic organisms, thereby substantially increasing the health risks to wildlife (including
 fish) or humans consuming those organisms. This impact is considered to be less than significant. No
 mitigation is required.

### Impact WQ-14: Effects on Mercury Concentrations Resulting from Implementation of CM2 CM21

7 **NEPA Effects:** Some habitat restoration activities under Alternative 4 would occur on lands in the 8 Delta formerly used for irrigated agriculture. Tidal and other restoration proposed under 9 Alternative 4 have the potential to increase water residence times and increase accumulation of 10 organic sediments that are known to enhance methylmercury bioaccumulation in biota in the 11 restored habitat. Therefore, increases in mercury methylation in the habitat restoration areas is 12 possible but uncertain depending on the specific restoration design implemented at a particular 13 Delta location. Models to estimate the potential for methylmercury formation in restored areas are 14 not currently available. However, DSM2 modeling for Alternative 4 operations does incorporate 15 assumptions for certain habitat restoration activities proposed under CM2 and CM4 (see Section 16 8.3.1.3, *Plan Area*) that result in changes to Delta hydrodynamics compared to the No Action 17 Alternative. These modeled restoration assumptions provide some insight into potential 18 hydrodynamic changes that could be expected related to implementing CM2 and CM4 and are 19 considered in the evaluation of the potential for increased mercury and methylmercury 20 concentrations under Alternative 4.

CM12 addresses the potential for methylmercury bioaccumulation associated with restoration
 activities and acknowledges the uncertainties associated with mitigating or minimizing this
 potential effect. CM12 proposes project-specific mercury management plans for restoration actions
 that will incorporate relevant approaches recommended in Phase 1 Methylmercury TMDL control
 studies. Specific approaches recommended under CM12 that are intended to minimize or mitigate
 for potential increases in methylmercury bioaccumulation at future restoration sites include:

- Characterizing mercury, methylmercury, organic carbon, iron, and sulfate concentrations to
   better inform restoration design,
- Sequestering methylmercury at restoration sites using low intensity chemical dosing techniques,
- Minimizing microbial methylation associated with anoxic conditions by reducing the amount of organic material at a restoration site (this approach could limit the benefit of restoration areas by limiting the amount of carbon supplied by these areas to the Delta as a whole. In some cases, this would run directly counter to the goals and objectives of the BDCP. This approach should not be implemented in such a way that it reduces the benefits to the Delta ecosystem provided by restoration areas),
- Designing restoration sites to enhance photo degeneration that converts methylmercury into a
   biologically unavailable, inorganic form of mercury,
- Remediating restoration site soils with iron to reduce methylation in sulfide rich soils, and
- Considering capping mercury laden sediments, where feasible, to reduce methylation potential at a site.

- 1 Because of the uncertainties associated with site-specific estimates of methylmercury
- 2 concentrations and the uncertainties in source modeling and tissue modeling, the effectiveness of
- 3 methylmercury management proposed under CM12 to reduce methylmercury concentrations would
- 4 need to be evaluated separately for each restoration effort, as part of design and implementation.
- 5 Because of this uncertainty and the known potential for methylmercury creation in the Delta this
- 6 potential effect of implementing CM2–CM21 is considered adverse.
- 7 **CEQA** Conclusion: There would be no substantial, long-term increase in mercury or methylmercury 8 concentrations or loads in the rivers and reservoirs upstream of the Delta or the waters exported to 9 the CVP and SWP service areas due to implementation of CM2–CM21 relative to Existing Conditions. 10 However, in the Delta, uptake of mercury from water and/or methylation of inorganic mercury may 11 increase to an unquantified degree as part of the creation of new, marshy, shallow, or organic-rich 12 restoration areas. Methylmercury is 303(d)-listed within the affected environment, and therefore 13 any potential measurable increase in methylmercury concentrations would make existing mercury-14 related impairment measurably worse. Because mercury is bioaccumulative, increases in 15 waterborne mercury or methylmercury that could occur in some areas could bioaccumulate to 16 somewhat greater levels in aquatic organisms and would, in turn, pose health risks to fish, wildlife, 17 or humans. Design of restoration sites under Alternative 4 would be guided by CM12 which requires 18 development of site-specific mercury management plans as restoration actions are implemented. 19 The effectiveness of minimization and mitigation actions implemented according to the mercury 20 management plans is not known at this time, although the potential to reduce methylmercury 21 concentrations exists based on current research. Although the BDCP will implement CM12 with the 22 goal to reduce this potential effect, the uncertainties related to site specific restoration conditions 23 and the potential for increases in methylmercury concentrations in the Delta result in this potential 24 impact being considered significant. No mitigation measures would be available until specific 25 restoration actions are proposed. Therefore this programmatic impact is considered significant and 26 unavoidable.

### Impact WQ-15: Effects on Nitrate Concentrations Resulting from Facilities Operations and Maintenance (CM1)

#### 29 Upstream of the Delta

30 Although point sources of nitrate do exist upstream of the Delta in the Sacramento River watershed, 31 nitrate levels in the major rivers (Sacramento, Feather, American) are low, generally due to ample 32 dilution available in the rivers relative to the magnitude of the discharges. Furthermore, while many 33 dischargers have already improved facilities to remove more nitrate, many others are likely to do so 34 over the next few decades. Non-point sources of nitrate within the Sacramento watersheds are also 35 relatively low, thus resulting in generally low nitrate-N concentrations in the reservoirs and rivers 36 of the watershed. Furthermore, there is no correlation between historical water year average nitrate 37 concentrations and water year average flow in the Sacramento River at Freeport (Appendix 8], 38 *Nitrate*, Figure 1). Consequently, any modified reservoir operations and subsequent changes in river 39 flows under various operational scenarios of Alternative 4, relative to Existing Conditions or the No 40 Action Alternative, are expected to have negligible, if any, effects on average reservoir and river 41 nitrate-N concentrations in the Sacramento River watershed upstream of the Delta.

In the San Joaquin River watershed, nitrate concentrations are higher than in the Sacramento
watershed, owing to use of nitrate based fertilizers throughout the lower watershed. The correlation
between historical water year average nitrate concentrations and water year average flow in the San

- 1 Joaquin River at Vernalis is a weak inverse relationship—that is, generally higher flows result in
- 2 lower nitrate concentrations, while low flows result in higher nitrate concentrations (linear
- 3 regression  $r^2=0.49$ ; see Appendix 8J, *Nitrate*, Figure 2). Under Alternative 4, Scenarios H1–H4,
- 4 modeling indicates that long-term annual average flows on the San Joaquin River would decrease by 5 an estimated 6% relative to Existing Conditions, and would remain virtually the same relative to the
- 6 No Action Alternative (Appendix 5A, *BDCP/California WaterFix FEIR/FEIS Modeling Technical*
- Appendix). Given these relatively small decreases in flows and the weak correlation between nitrate
- 8 and flows in the San Joaquin River (see Appendix 8], Figure 2), it is expected that nitrate
- concentrations in the San Joaquin River would be minimally affected, if at all, by changes in flow
- 10 rates under any operational scenario of Alternative 4.
- Any negligible changes in nitrate-N concentrations that may occur in the water bodies of the affected
   environment located upstream of the Delta would not be of frequency, magnitude and geographic
   extent that would adversely affect any beneficial uses or substantially degrade the quality of these
   water bodies, with regards to nitrate.

#### 15 **Delta**

- 16 Modeling scenarios included assumptions regarding how certain habitat restoration activities (CM2
- and CM4) would affect Delta hydrodynamics, To the extent that restoration actions alter
- hydrodynamics within the Delta region, which affects mixing of source waters, these effects are
   included in this assessment of operations-related water quality changes (i.e., CM1). Other effects of
   CM2-CM21 not attributable to hydrodynamics, for example, additional loading of a constituent to
   the Delta, are discussed within the impact header for CM2-CM21. See Section 8.3.1.3, *Plan Area*, for
   more information.
- 23 Mixing calculations indicate that under Alternative 4 (including the different components of 24 Operational Scenarios H1-H4), relative to Existing Conditions and the No Action Alternative, nitrate 25 concentrations throughout the Delta are anticipated to remain low (<1.4 mg/L-N) relative to 26 adopted objectives (Appendix 8], Nitrate, Table 16, 17A through 17D). Although changes at specific 27 Delta locations and for specific months may be substantial on a relative basis, the absolute 28 concentration of nitrate in Delta waters would remain low (<1.4 mg/L-N) in relation to the drinking 29 water MCL of 10 mg/L-N, as well as all other thresholds identified in Table 8-50. Long-term average 30 nitrate concentrations are anticipated to remain below 1 mg/L-N at all 11 assessment locations 31 except the San Joaquin River at Buckley Cove, where long-term average concentrations would be 32 somewhat above 1 mg/L-N. Nevertheless, at this location, long-term average nitrate concentration 33 would be somewhat reduced under Alternative 4 relative to Existing Conditions, and slightly 34 increased relative to the No Action Alternative. Regardless of operational scenario, no additional 35 exceedances of the MCL are anticipated at any location under Alternative 4 (Appendix 8], Nitrate, 36 Table 16).
- Use of assimilative capacity relative to the drinking water MCL of 10 mg/L-N under the four
  operational scenarios of Alternative 4 is low or negligible (i.e., <5%) in comparison to both Existing</li>
  Conditions and the No Action Alternative, for all locations and months, for all modeled years, and for
  the drought period (Appendix 8J, *Nitrate*, Table 18A through 18D). One exception is for Buckley
  Cove on the San Joaquin River in August, where use of assimilative capacity available during the
  drought period (1987–1991) relative to the No Action Alternative for the four operational scenarios
  of Alternative 4 ranged from 6.3% to 6.5%.

Nitrate concentrations will likely be higher than the modeling results indicate in certain locations.
 This includes in the Sacramento River between Freeport and Mallard Island and other areas in the
 Delta downstream of Freeport that are influenced by Sacramento River water. These increases are
 associated with ammonia and nitrate that are discharged from the SRWTP, which are not included in
 the modeling.

- 6 Under Existing Conditions, most of the ammonia discharged from the SRWTP is converted to 7 nitrate downstream of the facility's discharge at Freeport, and thus, nitrate concentrations 8 under Existing Conditions in these areas are expected to be higher than the modeling predicts. 9 the increase becoming greater with increasing distance downstream. However, the increase in 10 nitrate concentrations downstream of the SRWTP is expected to be small—the existing increase 11 appears to be from approximately 0.1 mg/L-N to approximately 0.4–0.5 mg/L-N over this reach, 12 due to approximately a 1:1 conversion of ammonia-N to nitrate-N (Central Valley Regional 13 Water Quality Control Board 2010a:32).
- Under the four operational scenarios of Alternative 4, the planned upgrades to the SRWTP,
   which include nitrification/partial denitrification, would substantially decrease ammonia
   concentrations in the discharge, but would increase nitrate concentrations in the discharge up to
   10 mg/L-N, which is substantially higher than under Existing Conditions.
- 18 Overall, under the four operational scenarios of Alternative 4, the nitrogen load from the SRWTP 19 discharge is expected to decrease (by up to 50%), relative to Existing Conditions, due to 20 nitrification/partial dentrification upgrades at the SRWTP facility. Thus, while concentrations of 21 nitrate downstream of the facility are expected to be higher than modeling results indicate for 22 both Existing Conditions and the four operational scenarios of Alternative 4, the increase is 23 expected to be greater under Existing Conditions than for the four operational scenarios of 24 Alternative 4 due to the upgrades that are assumed under the four operational scenarios of 25 Alternative 4.
- 26 The other areas in which nitrate concentrations will be higher than the modeling results indicate are 27 immediately downstream of other wastewater treatment plants that practice nitrification, but not 28 denitrification (e.g., City of Rio Vista Beach WWTF, Town of Discovery Bay WWTF, City of Stockton 29 RWCF). For all such facilities in the Delta, the Regional Water Boards have issued NPDES permits 30 that allow discharge of wastewater containing nitrate into the Delta, and under these permits, the 31 State has determined that no beneficial uses are adversely affected by the discharge, and that the 32 discharger's use of available assimilative capacity of the water body is acceptable. When dilution is 33 necessary in order for the discharge to be in compliance with the Basin Plans (which incorporate the 34 10 mg/L-N MCL by reference), not all of the assimilative capacity of the receiving water is granted to 35 the discharger. Thus, limited decreases in flows are not anticipated to result in systemic 36 exceedances of the MCLs by these POTWs. Furthermore, NPDES permits are renewed on a 5-year 37 basis, and thus, if under changes in flows, dilution was no longer sufficient to maintain nitrate below 38 the MCL in the receiving water, the NPDES permit renewal process would address such cases.
- In summary, any increases in nitrate-N concentrations that may occur at certain locations within the
   Delta would not be of frequency, magnitude and geographic extent that would adversely affect any
- 41 beneficial uses or substantially degrade the water quality at these locations, with regards to nitrate.

#### 42 SWP/CVP Export Service Areas

Assessment of effects of nitrate in the SWP and CVP Export Service Areas is based on effects on
nitrate-N at the Banks and Jones pumping plants.

- 1 Results of the mixing calculations indicate that the change in nitrate concentrations and use of 2 assimilative capacity are similar for the four operational scenarios of Alternative 4 (Appendix 8], 3 *Nitrate*, Tables 16, 17A through 17D, 18A through 18D). Relative to Existing Conditions and the No 4 Action Alternative, nitrate concentrations at Banks and Jones pumping plants under Alternative 4 5 are anticipated to decrease on a long-term average annual basis (Appendix 8J, Nitrate, Tables 17A 6 through 17D). During the late summer, particularly in the drought period assessed, concentrations 7 are expected to increase, but the absolute value of these changes (i.e., in mg/L-N) is small. 8 Additionally, given the many factors that contribute to potential algal blooms in the SWP and CVP 9 canals within the Export Service Area, and the lack of studies that have shown a direct relationship 10 between nutrient concentrations in the canals and reservoirs and problematic algal blooms in these 11 water bodies, there is no basis to conclude that these small (i.e., generally <0.3 mg/L-N), seasonal 12 increases in nitrate concentrations would increase the potential for problem algal blooms in the 13 SWP and CVP Export Service Area. No additional exceedances of the MCL are anticipated (Appendix 14 8], Nitrate, Table 16). On a monthly average basis and on a long term annual average basis, for all 15 modeled years and for the drought period (1987–1991) only, use of assimilative capacity available 16 under Existing Conditions and the No Action Alternative, relative to the 10 mg/L-N MCL, was 17 negligible (<5%) for both Banks and Jones pumping plants (Appendix 8J, Nitrate, Table 18A through 18 18D).
- Any increases in nitrate-N concentrations that may occur in water exported via Banks and Jones
   pumping plants are not expected to result in adverse effects to beneficial uses or substantially
   degrade the quality of exported water, with regards to nitrate.
- *NEPA Effects*: In summary, based on the discussion above, the effects on nitrate from implementing
   CM1 are considered to be not adverse.
- *CEQA Conclusion:* Key findings discussed in the effects assessment provided above are summarized
   here, and are then compared to the CEQA thresholds of significance (defined in Section 8.3.2,
   *Determination of Effects*) for the purpose of making the CEQA impact determination for this
   constituent. For additional details on the effects assessment findings that support this CEQA impact
   determination, see the effects assessment discussion that immediately precedes this conclusion.
- 29 Nitrate-N concentrations are generally low in the reservoirs and rivers of the watersheds, owing to 30 substantial dilution available for point sources and the lack of substantial nonpoint sources of 31 nitrate-N upstream of the SRWTP in the Sacramento River watershed, and in the watersheds of the 32 eastern tributaries (Cosumnes, Mokelumne, and Calaveras Rivers). Although higher in the San 33 loaguin River watershed, nitrate-N concentrations are not well-correlated with flow rates. 34 Consequently, any modified reservoir operations and subsequent changes in river flows under 35 Alternative 4, relative to Existing Conditions, are expected to have negligible, if any, effects on 36 reservoir and river nitrate-N concentrations upstream of Freeport in the Sacramento River
- 37 watershed and upstream of the Delta in the San Joaquin River watershed.
- In the Delta, results of the mixing calculations indicate that under the four operational scenarios of
   Alternative 4 (H1 through H4), relative to Existing Conditions, nitrate concentrations throughout the
   Delta are anticipated to remain low (<1.4 mg/L-N) relative to adopted objectives. No additional</li>
- 41 exceedances of the MCL are anticipated at any location, and use of assimilative capacity available
- 42 under Existing Conditions, relative to the drinking water MCL of 10 mg/L-N, was low or negligible
- 43 (i.e., <5%) for all operational scenarios for virtually all locations and months.

- Assessment of effects of nitrate in the SWP and CVP Export Service Areas is based on effects on
   nitrate-N concentrations at the Banks and Jones pumping plants. Results of the mixing calculations
   indicate that under Alternative 4 (including the different components of Operational Scenarios H1–
   H4), relative to Existing Conditions, long-term average nitrate concentrations at Banks and Jones
   pumping plants are anticipated to change negligibly. No additional exceedances of the MCL are
   anticipated, and use of assimilative capacity available under Existing Conditions, relative to the MCL
   was negligible (i.e., <5%) for both Banks and Jones pumping plants for all months.</li>
- 8 Based on the above, there would be no substantial, long-term increase in nitrate-N concentrations in
- 9 the rivers and reservoirs upstream of the Delta, in the Delta Region, or the waters exported to the
- 10 CVP and SWP service areas under Alternative 4 relative to Existing Conditions. As such, this
- 11 alternative is not expected to cause additional exceedance of applicable water quality
- objectives/criteria by frequency, magnitude, and geographic extent that would cause adverse effects
   on any beneficial uses of waters in the affected environment. Because nitrate concentrations are not
- on any beneficial uses of waters in the affected environment. Because nitrate concentrations are not
   expected to increase substantially, no long-term water quality degradation is expected to occur and,
- 15 thus, no adverse effects to beneficial uses would occur. Nitrate is not 303(d) listed within the
- 16 affected environment and thus any increases that may occur in some areas and months would not
- make any existing nitrate-related impairment measurably worse because no such impairments
   currently exist. Because nitrate is not bioaccumulative, increases that may occur in some areas and
- months would not bioaccumulate to greater levels in aquatic organisms that would, in turn, pose
   substantial health risks to fish, wildlife, or humans. This impact is considered to be less than
- 21 significant. No mitigation is required.

### Impact WQ-16: Effects on Nitrate Concentrations Resulting from Implementation of CM2 CM21

24 NEPA Effects: Some habitat restoration activities included in CM2-CM11 would occur on lands 25 within the Delta formerly used for agriculture. It is expected that this will decrease nitrate 26 concentrations in the Delta, due to less use of nitrate-based fertilizers, relative to the No Action 27 Alternative. Modeling scenarios included assumptions regarding how certain habitat restoration 28 activities (i.e., CM2 and CM4) would affect Delta hydrodynamics, and thus such effects of these 29 restoration measures were included in the assessment of CM1 facilities operations and maintenance 30 (see Impact WQ-1). In general, aside from changes in Delta hydrodynamics resulting from habitat 31 restoration discussed in Impact WQ-1, CM2–CM11 proposed for Alternative 4 are not expected to 32 increase nitrate concentrations in water bodies of the affected environment, relative to the No 33 Action Alternative.

- 34 Because urban stormwater is a source of nitrate in the affected environment, CM19, Urban
- 35 Stormwater Treatment, is expected to slightly reduce nitrate loading to the Delta, thus slightly
- 36 decreasing nitrate-N concentrations relative to the No Action Alternative. Implementation of CM12–
- 37 CM18 and CM20–CM21 is not expected to substantially alter nitrate concentrations in any of the
- 38 water bodies of the affected environment.
- 39 The effects on nitrate from implementing CM2–CM21 are considered to be not adverse.

40 *CEQA Conclusion:* There would be no substantial, long-term increase in nitrate-N concentrations in

- 41 the rivers and reservoirs upstream of the Delta, in the Delta Region, or the waters exported to the
- 42 CVP and SWP service areas due to implementation of CM2–CM21 under Alternative 4, Scenarios H1–
- 43 H4, relative to Existing Conditions. Because urban stormwater is a source of nitrate in the affected
- 44 environment, *CM19, Urban Stormwater Treatment*, is expected to slightly reduce nitrate loading to

1 the Delta. As such, implementation of these conservation measures is not expected to cause 2 additional exceedance of applicable water quality objectives/criteria by frequency, magnitude, and 3 geographic extent that would cause adverse effects on any beneficial uses of waters in the affected 4 environment. Because nitrate concentrations are not expected to increase substantially due to these 5 conservation measures, no long-term water quality degradation is expected to occur and, thus, no 6 adverse effects to beneficial uses would occur. Nitrate is not 303(d) listed within the affected 7 environment and thus any minor increases that may occur in some areas would not make any 8 existing nitrate-related impairment measurably worse because no such impairments currently exist. 9 Because nitrate is not bioaccumulative, minor increases that may occur in some areas would not 10 bioaccumulate to greater levels in aquatic organisms that would, in turn, pose substantial health 11 risks to fish, wildlife, or humans. This impact is considered to be less than significant. No mitigation 12 is required.

### Impact WQ-17: Effects on Dissolved Organic Carbon Concentrations Resulting from Facilities Operations and Maintenance (CM1)

### 15 Upstream of the Delta

16 Under Alternative 4, Scenarios H1–H4, there would be no substantial change to the sources of DOC 17 within the watersheds upstream of the Delta. Moreover, long-term average flow and DOC levels in 18 the Sacramento River at Hood and San Joaquin River at Vernalis are poorly correlated. Thus changes 19 in system operations and resulting reservoir storage levels and river flows under the various 20 operational scenarios of Alternative 4 would not be expected to cause a substantial long-term 21 change in DOC concentrations in the water bodies upstream of the Delta. Any negligible changes in 22 DOC levels in water bodies upstream of the Delta under Scenarios H1–H4 of Alternative 4, relative to 23 Existing Conditions and the No Action Alternative, would not be of sufficient frequency, magnitude 24 and geographic extent that would adversely affect any beneficial uses or substantially degrade the 25 quality of these water bodies, with regards to DOC.

#### 26 **Delta**

- 27 Modeling scenarios included assumptions regarding how certain habitat restoration activities (CM2
- and CM4) would affect Delta hydrodynamics, To the extent that restoration actions alter
- 29 hydrodynamics within the Delta region, which affects mixing of source waters, these effects are
- included in this assessment of operations-related water quality changes (i.e., CM1). Other effects of
   CM2-CM21 not attributable to hydrodynamics, for example, additional loading of a constituent to
   the Delta, are discussed within the impact header for CM2-CM21. See Section 8.3.1.3, *Plan Area*, for
- 33 more information.
- 34 Under the four operational scenarios of Alternative 4, the geographic extent of effects pertaining to 35 long-term average DOC concentrations in the Delta would be similar to those previously described 36 for Alternative 1A, although the magnitude of predicted long-term change and relative frequency of 37 concentration threshold exceedances would be slightly greater. For all the operational scenarios 38 relative to Existing Conditions, the modeled effects would be greatest at Franks Tract, Rock Slough, 39 and Contra Costa PP No. 1. Increased long-term average DOC concentrations at these locations 40 would be greatest under Scenario H4 and would be least under Scenario H1, although differences 41 would be generally small between operational scenarios (i.e.,  $\leq 0.2 \text{ mg/L}$ ). Under Scenario H4, long-42 term average DOC concentrations for the modeled 16-year hydrologic period and the modeled
- 43 drought period would be predicted to increase between 0.4–0.5 mg/L at Franks Tract, Rock Slough,

1 and Contra Costa PP No. 1 (≤14% net increase) (Appendix 8K, Organic Carbon, DOC Table 5). Under 2 Scenario H4, increases in long-term average concentrations of between 0.4–0.5 mg/L at Franks 3 Tract, Rock Slough, and Contra Costa PP No. 1 would correspond to more frequent concentration 4 threshold exceedances, with the greatest change occurring at Rock Slough and Contra Costa PP No. 1 5 locations. For Rock Slough, long-term average DOC concentrations exceeding 3 mg/L would increase 6 from 52% under Existing Conditions to 76% under Scenario H4 of Alternative 4 (an increase from 7 47% to 67% for the drought period), and concentrations exceeding 4 mg/L would increase from 8 30% to 38% (32% to 38% for the drought period). For Contra Costa PP No. 1, long-term average 9 DOC concentrations exceeding 3 mg/L would increase from 52% under Existing Conditions to 81% 10 under Scenario H4 of Alternative 4 (45% to 78% for the drought period), and concentrations 11 exceeding 4 mg/L would increase from 32% to 45% (35% to 47% for the drought period). Relative 12 change in frequency of threshold exceedance for the other operational scenarios and at other 13 assessment locations would be similar or less. While all of the operational scenarios of Alternative 4 14 would generally lead to slightly higher long-term average DOC concentrations ( $\leq 0.5 \text{ mg/L}$ ) at some 15 municipal water intakes and Delta interior locations, the predicted change would not be expected to 16 adversely affect MUN beneficial uses, or any other beneficial use. This comparison to Existing 17 Conditions reflects changes in DOC due to both Alternative 4 operations (including north Delta 18 intake capacity of 9,000 cfs and the different components of Operational Scenarios H1-H4) and 19 climate change/sea level rise.

- 20 In comparison, relative to the No Action Alternative, the operational scenarios of Alternative 4 21 would generally result in a magnitude of change similar to that discussed for the Alternative 4 22 operational scenario comparison to Existing Conditions. Scenario H4 would generally lead to the 23 largest model predicted long-term average DOC concentration increases, and Scenario H1 would 24 generally lead to the smallest model predicted increases, although the relative difference between 25 operational scenarios would be small (i.e.,  $\leq 0.2 \text{ mg/L}$ ). Under Scenario H4, maximum increases of 26 0.3-0.4 mg/L DOC (i.e.,  $\leq 12\%$ ) would be predicted at Franks Tract, Rock Slough, and Contra Costa 27 PP No. 1 relative to No Action Alternative (Appendix 8K, Organic Carbon, DOC Table 5). For the 28 operational scenarios, threshold concentration exceedance frequency trends would also be similar 29 to those discussed for the Existing Condition comparison, with exception to the drought period 30 predicted 4 mg/L exceedance frequency at Buckley Cove. In comparison to the No Action 31 Alternative, and regardless of operational scenario, the frequency which long-term average DOC 32 concentrations exceeded 4 mg/L during the modeled drought period at Buckley Cove would 33 increase from 42% to 50%. While the operational scenarios of Alternative 4 would generally lead to 34 slightly higher long-term average DOC concentrations at some Delta assessment locations when 35 compared to No Action Alternative conditions, the predicted change would not be expected to 36 adversely affect MUN beneficial uses, or any other beneficial use, particularly when considering the 37 relatively small change in long-term annual average concentration. Unlike the comparison to 38 Existing Conditions, this comparison to the No Action Alternative reflects changes in DOC due only 39 to the different components of Operational Scenarios H1–H4 of Alternative 4.
- As discussed for Alternative 1A, substantial change in ambient DOC concentrations would need to
  occur before significant changes in drinking water treatment plant design or operations are
  triggered. The increases in long-term average DOC concentrations estimated to occur at various
  Delta locations under the four alternative operational scenarios of Alternative 4 are of sufficiently
  small magnitude that they would not require existing drinking water treatment plants to
- 45 substantially upgrade treatment for DOC removal above levels currently employed.

Relative to existing and No Action Alternative conditions, Alternative 4 would lead to predicted
 improvements in long-term average DOC concentrations at Barker Slough, as well as Banks and
 Jones pumping plants (discussed below). At Barker Slough, long-term average DOC concentrations
 would be predicted to decrease by as much as 0.1–0.2 mg/L, depending on operational scenario,
 baseline conditions comparison and modeling period.

#### 6 SWP/CVP Export Service Areas

7 Under all operational scenarios of Alternative 4, relative to Existing Conditions and the No Action 8 Alternative, modeled long-term average DOC concentrations would decrease at Banks and Jones 9 pumping plants. Modeled decreases would be greatest under Scenarios H2 and H4. Relative to 10 Existing Conditions, long-term average DOC concentrations at Banks under Scenarios H2 and H4 11 would be predicted to decrease by 0.4 mg/L (0.4 mg/L during drought period) (Appendix 8K, 12 Organic Carbon, DOC Table 5). At Jones, long-term average DOC concentrations would be predicted 13 to decrease by 0.4 mg/L (<0.1 mg/L during drought period). Under all the operational scenarios, 14 decreases in long-term average DOC would result in generally lower exceedance frequencies for 15 concentration thresholds, although the frequency of exceedance during the modeled drought period 16 (i.e., 1987–1991) in particular would be predicted to increase. For the Banks pumping plant during 17 the drought period, exceedance of the 3 mg/L threshold would increase from 57% under Existing 18 Conditions to as much as 83% under Scenario H3, and exceedance of the 4 mg/L concentration 19 threshold would increase slightly for only Scenarios H1 and H3 from 42% to as much as 45%. At the 20 Jones pumping plant, exceedance of the 3 mg/L concentration threshold during the drought period 21 would increase from 72% under Existing Conditions to as much as 93% under Scenario H1, and 22 exceedance of the 4 mg/L threshold would increase slightly for all operational scenarios, from 35% 23 to as much as 41% for Scenario H4. Comparisons to the No Action Alternative yield similar trends, 24 but with slightly smaller magnitude drought period changes. Overall, modeling results for the 25 SWP/CVP Export Service Areas predict an overall improvement in Export Service Areas water 26 quality, although more frequent exports of >3mg/L DOC water would likely occur for drought 27 periods.

Similar to the discussion pertaining to the No Action Alternative, maintenance of SWP and CVP
 facilities under Scenarios H1–H4 of Alternative 4 would not be expected to create new sources of
 DOC or contribute towards a substantial change in existing sources of DOC in the affected area.
 Maintenance activities would not be expected to cause any substantial change in long-term average
 DOC concentrations such that MUN beneficial uses, or any other beneficial use, would be adversely
 affected.

34 **NEPA Effects:** In summary, the operations and maintenance activities under Scenarios H1–H4 of 35 Alternative 4, relative to the No Action Alternative, would not cause a substantial long-term change 36 in DOC concentrations in the water bodies upstream of the Delta. Depending on operational 37 scenario, long-term average DOC concentrations at Banks and Jones pumping plants are predicted to 38 decrease by as much as 0.5 mg/L, while long-term average DOC concentrations for some Delta 39 interior locations, including Contra Costa PP #1, are predicted to increase by as much as 0.4 mg/L. 40 Regardless of operational scenario, the increase in long-term average DOC concentration that could 41 occur within the Delta interior would not be of sufficient magnitude to adversely affect the MUN 42 beneficial use, or any other beneficial uses, of Delta waters. The effect of operations and 43 maintenance activities on DOC under Scenarios H1–H4 of Alternative 4 is determined not to be 44 adverse.

1 *CEQA Conclusion*: Key findings discussed in the effects assessment provided above are summarized

- 2 here, and are then compared to the CEQA thresholds of significance (defined in Section 8.3.2,
- 3 *Determination of Effects*) for the purpose of making the CEQA impact determination for this
- 4 constituent. For additional details on the effects assessment findings that support this CEQA impact
   5 determination, see the effects assessment discussion that immediately precedes this conclusion.

6 While greater water demands under the operational scenarios of Alternative 4 would alter the
7 magnitude and timing of reservoir releases north, south and east of the Delta, these activities would
8 have no substantial effect on the various watershed sources of DOC. Moreover, long-term average
9 flow and DOC at Sacramento River at Hood and San Joaquin River at Vernalis are poorly correlated;
10 therefore, changes in river flows would not be expected to cause a substantial long-term change in
11 DOC concentrations upstream of the Delta.

- 12 Relative to Existing Conditions, the operational scenarios of Alternative 4 would result in relatively 13 small increases (i.e., ≤14%) in long-term average DOC concentrations at some Delta interior 14 locations, including Franks Tract, Rock Slough, and Contra Costa PP No. 1. These increases would be 15 greatest for Scenario H4, and least for Scenarios H1, although the difference in change would be 16 relatively small. The predicted increases under the operational scenarios modeled would not 17 substantially increase the frequency with which long-term average DOC concentrations exceeds 2, 3, 18 or 4 mg/L. While Scenarios H1–H4 would generally lead to slightly higher long-term average DOC 19 concentrations (≤0.2–0.5 mg/L) within the Delta interior and some municipal water intakes, the 20 predicted change would not be expected to adversely affect MUN beneficial uses, or any other 21 beneficial use.
- 22 The assessment of Alternative 4 Scenarios H1–H4 effects on DOC in the SWP/CVP Export Service 23 Areas is based on assessment of changes in DOC concentrations at Banks and Jones pumping plants. 24 Relative decreases in long-term average DOC concentrations would be greatest under Scenarios H2 25 and H4, where long-predicted concentrations would decrease as much as 0.4 mg/L at Banks and 26 Jones pumping plants. Regardless of operational scenario, however, slightly more frequent export of 27 >3 mg/L DOC water is predicted during the drought period. Nevertheless, under any operational 28 scenario, an overall improvement in DOC-related water quality would be predicted in the SWP/CVP 29 **Export Service Areas.**
- 30 Based on the above, the operations and maintenance activities of Scenarios H1–H4 of Alternative 4 31 would not result in any substantial change in long-term average DOC concentration upstream of the 32 Delta or result in substantial increase in the frequency with which long-term average DOC 33 concentrations exceeds 2, 3, or 4 mg/L levels at the 11 assessment locations analyzed for the Delta. 34 Increases in long-term average DOC concentrations at some Delta interior locations, including 35 Franks Tract, Rock Slough, and Contra Costa PP No. 1 would be predicted, with the greatest 36 increases occurring under Scenario H4 and the smallest increase occurring under Scenario H1. 37 Under Scenario H4, modeled long-term average DOC concentrations would increase by no more 38 than 0.5 mg/L at any single Delta assessment location (i.e.,  $\leq 14\%$  relative increase) while under 39 Scenario H1, modeled long-term DOC concentrations would increase by no more than 0.3 mg/L at 40 any single Delta assessment location (i.e.,  $\leq 9\%$  relative increase). For all operational scenarios 41 considered, the increases in long-term average DOC concentration that could occur within the Delta 42 would not be of sufficient magnitude to adversely affect the MUN beneficial use, or any other 43 beneficial uses, of Delta waters or waters of the SWP/CVP Service Area. Because DOC is not 44 bioaccumulative, the increases in long-term average DOC concentrations would not directly cause 45 bioaccumulative problems in aquatic life or humans. Finally, DOC is not causing beneficial use

- impairments and thus is not 303(d) listed for any water body within the affected environment. Thus,
   the increases in long-term average DOC that could occur at various locations would not make any
   beneficial use impairment measurably worse. Because long-term average DOC concentrations are
   not expected to increase substantially, no long-term water quality degradation with respect to DOC
   is expected to occur and, thus, no adverse effects on beneficial uses would occur. This impact is
- 6 considered to be less than significant. No mitigation is required.

### 7 Impact WQ-18: Effects on Dissolved Organic Carbon Concentrations Resulting from 8 Implementation of CM2-CM21

- 9 **NEPA Effects:** The mostly non-land disturbing CM12–CM21 present no new sources of DOC to the 10 affected environment, including areas Upstream of the Delta, within the Plan Area, and the SWP/CVP Export Service Area. Implementation of methylmercury control measures (CM12) and urban 11 12 stormwater treatment measures (CM19) may result in beneficial effects, to the extent that control 13 measures treat or reduce organic carbon loading from tidal wetlands and urban land uses. Control of 14 nonnative aquatic vegetation (CM13) may include killing mature aquatic vegetation in place, leading 15 to their decay and contribution to DOC in Delta channels. However, this measure is not expected to 16 be a significant source of long-term DOC loading as vegetation control would be sporadic and on an 17 as needed basis, with decreasing need for treatments in the long-term as nonnative vegetation is 18 eventually controlled and managed. Implementation of CM12–CM21 would not be expected to have 19 substantial, if even measurable, effect on DOC concentrations upstream of the Delta, within the 20 Delta, and in the SWP/CVP service areas. Consequently, any negligible increases in DOC levels in 21 these areas of the affected environment are not expected to be of sufficient frequency, magnitude 22 and geographic extent that they would adversely affect the MUN beneficial use, or any other 23 beneficial uses, of the affected environment, nor would potential increases substantially degrade 24 water quality with regards to DOC.
- 25 For CM2–CM11, effects on DOC concentrations can generally be considered in terms of: (1) 26 alternative-caused change in Delta hydrodynamics, and (2) alternative-caused change in Delta DOC 27 sources. Change in Delta hydrodynamics involves a two part process, including the conveyance 28 facilities and operational scenarios of CM1, as well as the change in Delta channel geometry and 29 open water areas that would occur as a consequence of implementing tidal wetland restoration 30 measures such as that described for CM4. Modeling scenarios included assumptions regarding how 31 these habitat restoration activities would affect Delta hydrodynamics, and thus the effects of these 32 restoration measures, via their effects on delta hydrodynamics, were included in the assessment of 33 CM1 facilities operations and maintenance (see Impact WQ-17). The potential for these same 34 conservation measures to change Delta DOC sources are addressed below.
- CM2, CM3, CM8, CM9, and CM11 could include activities that would target increasing primary
  production (i.e., algae growth) within the Delta. Algae currently are not estimated to be a major
  source of DOC in the Delta (CALFED Bay-Delta Program 2008a: 4, 6), and comprise mostly the
  particulate fraction of TOC. Conventional drinking water treatment removes much of the POC from
  raw source water; therefore, conservation measure activities targeted at increased algae production
  are not expected to contribute substantial amounts of new DOC, or adversely affect MUN beneficial
  use, or any other beneficial uses, of the affected environment.
- 42 CM4–CM7 and CM10 include land disturbing restoration activities known to be sources of DOC.
- 43 Research within the Delta has focused primarily on non-tidal wetlands and flooding of Delta island
- 44 peat soils. The dynamics of DOC production and export from wetlands and seasonally flooded soils is

1 complex, as well as highly site and circumstance specific. Age and configuration of a wetland 2 significantly affects the amount of DOC that may be generated in a wetland. In a study of a 3 permanently flooded non-tidal constructed wetland on Twitchell Island, initial DOC loading was 4 determined to be much greater (i.e., approximately 10 times greater) than equivalent area of 5 agricultural land, but trends in annual loading led researchers to estimate that loading from the 6 wetland would be equivalent to that of agriculture within about 15 years (Fleck et. al. 2007: 18). It 7 was observed that the majority of the wetland load originated from seepage through peat soils. 8 Trends in declining load were principally associated with flushing of mobile DOC from submerged 9 soils, the origins of which were related to previous agricultural activity prior to restoration to 10 wetland. Peaks in annual loading, however, would be different, where peaks in agricultural drainage 11 occur in winter months while peaks in wetland loading occur in spring and summer months. As 12 such, age, configuration, location, operation, and season all factor into DOC loading, and long-term 13 average DOC concentrations in the Delta.

14 Available evidence suggests that restoration activities establishing new tidal and non-tidal wetlands, 15 new riparian and new seasonal floodplain habitat could potentially lead to new substantial sources 16 of localized DOC loading within the Delta. If established in areas presently used for agriculture, these 17 restoration activities could result in a substitution and temporary increase in localized DOC loading 18 for years. Presently, the specific design, operational criteria, and location of these activities are not 19 well established. Depending on localized hydrodynamics, such restoration activities could 20 contribute substantial amounts of DOC to municipal raw water if established near municipal intakes. 21 Substantially increased DOC concentrations in municipal source water may create a need for 22 existing drinking water treatment plants to upgrade treatment systems in order to achieve EPA 23 Stage 1 Disinfectants and Disinfection Byproduct Rule action thresholds. While treatment 24 technologies sufficient to achieve the necessary DOC removals exist, implementation of such 25 technologies would likely require substantial investment in new or modified infrastructure.

26 In summary, the habitat restoration elements of CM4–CM7 and CM10 under Alternative 4 would 27 present new localized sources of DOC to the study area, and in some circumstances would substitute 28 for existing sources related to replaced agriculture. Depending on localized hydrodynamics and 29 proximity to municipal drinking water intakes, such restoration activities could contribute 30 substantial amounts of DOC to municipal raw water. Substantial increases in municipal raw water 31 DOC could necessitate changes in water treatment plant operations or require treatment plant 32 upgrades in order to maintain DBP compliance, and thus would constitute an adverse effect on 33 water quality. Mitigation Measure WQ-18 is available to reduce these effects.

34 CEQA Conclusion: Implementation of CM2, CM3, CM8, CM9, and CM11-CM21 would not present 35 new or substantially changed sources of organic carbon to the affected environment of the Delta, 36 and thus would not contribute substantially to changes in long-term average DOC concentrations in 37 the Delta. Therefore, related long-term water quality degradation would not be expected to occur 38 and, thus, no adverse effects on beneficial uses would occur through implementation of CM2, CM3, 39 CM8, CM9, and CM11–CM21. Furthermore, DOC is not bioaccumulative, therefore changes in DOC 40 concentrations would not cause bioaccumulative problems in aquatic life or humans. Nevertheless, 41 implementation of CM4–CM7 and 10 would present new localized sources of DOC to the study area, 42 and in some circumstances would substitute for existing sources related to replaced agriculture. 43 Depending on localized hydrodynamics and proximity to municipal drinking water intakes, such 44 restoration activities could contribute substantial amounts of DOC to municipal raw water. The 45 potential for substantial increases in long-term average DOC concentrations related to the habitat 46 restoration elements of CM4-CM7 and 10 could contribute to long-term water quality degradation

- 1 with respect to DOC and, thus, adversely affect MUN beneficial uses. The impact is considered to be
- 2 significant and mitigation is required. It is uncertain whether implementation of Mitigation Measure
- 3 WQ-18 would reduce identified impacts to a less-than-significant level. Hence, this impact remains
- 4 significant and unavoidable.

5 In addition to and to supplement Mitigation Measure WQ-18, the project proponents have 6 incorporated into the BDCP, as set forth in EIR/EIS Appendix 3B, Environmental Commitments, 7 AMMs, and CMs, a separate, other commitment to address the potential increased water treatment 8 costs that could result from DOC concentration effects on municipal and industrial water purveyor 9 operations. Potential options for making use of this financial commitment include funding or 10 providing other assistance towards implementing treatment for DOC and/or DBPs or DOC source 11 control strategies. Please refer to Appendix 3B for the full list of potential actions that could be taken 12 pursuant to this commitment in order to reduce the water quality treatment costs associated with 13 water quality effects relating to DOC.

### 14Mitigation Measure WQ-18: Design Wetland and Riparian Habitat Features to Minimize15Effects on Municipal Intakes

- The project proponents will design wetland and riparian habitat features taking into 16 17 consideration effects on Delta hydrodynamics and impacts on municipal intakes. Locate 18 restoration features such that impacts on municipal intakes are minimized and habitat benefits 19 are maximized. Incorporate design features to control the load and/or timing of DOC exports 20 from habitat restoration features. This could include design elements to control seepage from 21 non-tidal wetlands (e.g., incorporation of slurry walls into levees), and features to increase 22 retention time and decrease tidal exchange in tidal wetlands and riparian and channel margin 23 habitat designs. For restoration features directly connected to open channel waters, design 24 wetlands with only channel margin exchanges to decrease DOC loading. Stagger construction of 25 wetlands and channel margin/riparian sites both spatially and temporally so as to allow aging of 26 the restoration features and associated decreased creation of localized "hot spots" and net Delta 27 loading.
- 28 The project proponents will also establish measures to help guide the design and creation of the 29 target wetland habitats. At a minimum, the measures should limit potential increases in long-30 term average DOC concentrations, and thus guide efforts to site, design, and maintain wetland 31 and riparian habitat features, consistent with the biological goals and objectives of the BDCP. 32 For example, restoration activities could be designed and located with the goal of preventing, 33 consistent with the biological goals and objectives of the BDCP, net long-term average DOC 34 concentration increases of greater than 0.5 mg/L at any municipal intake location within the 35 Delta.
- 36 However, it must be noted that some of these measures could limit the benefit of restoration 37 areas by limiting the amount of carbon supplied by these areas to the Delta as a whole. In some 38 cases, these measures would run directly counter to the goals and objectives of the BDCP. This mitigation measure should not be implemented in such a way that it reduces the benefits to the 39 40 Delta ecosystem provided by restoration areas. As mentioned above, the project proponents 41 have incorporated into the BDCP, as set forth in EIR/EIS Appendix 3B, Environmental 42 *Commitments, AMMs, and CMs,* a separate, other commitment to address the potential increased 43 water treatment costs that could result from DOC concentration effects on municipal and 44 industrial water purveyor operations.

#### 1 Impact WQ-19: Effects on Pathogens Resulting from Facilities Operations and Maintenance 2 (CM1)

#### 3 Upstream of the Delta

4 Under Alternative 4, Scenarios H1–H4, the only pathogen sources expected to change in the 5 watersheds upstream of the Delta relative to Existing Conditions or the No Action Alternative would 6 be associated with population growth, i.e., increased municipal wastewater discharges and 7 development contributing to increased urban runoff.

8 Increased municipal wastewater discharges resulting from future population growth would not be 9 expected to measurably increase pathogen concentrations in receiving waters due to state and 10 federal water quality regulations requiring disinfection of effluent discharges and the state's 11 implementation of Title 22 filtration requirements for many wastewater dischargers in the 12 Sacramento River and San Joaquin River watersheds.

13 Pathogen loading from urban areas would generally occur in association with both dry and wet 14 weather runoff from urban landscapes. Municipal stormwater regulations and permits have become 15 increasingly stringent in recent years, and such further regulation of urban stormwater runoff is 16 expected to continue in the future. Municipalities may implement BMPs for reducing pollutant 17 loadings from urban runoff, particularly in response to NPDES stormwater-related regulations 18 requiring reduction of pollutant loading in urban runoff. The ability of these BMPs to consistently 19 reduce pathogen loadings and the extent of future implementation is uncertain, but would be 20 expected to improve as new technologies are continually tested and implemented. Also, some of the 21 urbanization may occur on lands used by other pathogens sources, such as grazing lands, resulting 22 in a change in pathogen source, but not necessarily an increase (and possibly a decrease) in 23 pathogen loading.

24 Pathogen concentrations in the Sacramento and San Joaquin Rivers have a minimal relationship to 25 flow rate in these rivers, although most of the high concentrations observed have been during the 26 wet months (Tetra Tech 2007). Further, urban runoff contributions during the dry season would be 27 expected to be a relatively small fraction of the rivers' total flow rates. During wet weather events, 28 when urban runoff contributions would be higher, the flows in the rivers also would be higher. 29 Given the small magnitude of urban runoff contributions relative to the magnitude of river flows, 30 that pathogen concentrations in the rivers have a minimal relationship to river flow rate, and the 31 expected reduced pollutant loadings in response to NPDES stormwater-related regulations, river 32 flow rate and reservoir storage reductions that would occur under Alternative 4, Scenarios H1–H4, 33 relative to Existing Conditions and the No Action Alternative, would not be expected to result in a 34 substantial adverse change in pathogen concentrations in the reservoirs and rivers upstream of the 35 Delta. As such, none of the operational scenarios of Alternative 4 would be expected to substantially increase the frequency with which applicable Basin Plan objectives or U.S. EPA-recommended 36 37 pathogen criteria would be exceeded in water bodies of the affected environment located upstream 38 of the Delta or substantially degrade the quality of these water bodies, with regard to pathogens.

#### 39 Delta

40 The Conceptual Model for Pathogens and Pathogen Indicators in the Central Valley and Sacramento-41 San Joaquin Delta (Pathogens Conceptual Model; Tetra Tech 2007) provides a comprehensive 42 evaluation of factors affecting pathogen levels in the Delta. The Pathogens Conceptual Model 43

characterizes relative pathogen contributions to the Delta from the Sacramento and San Joaquin
- 1 Rivers and various pathogen sources, including wastewater discharges and urban runoff.
- 2 Contributions from the San Francisco Bay to the Delta are not addressed. The Pathogens Conceptual
- 3 Model is based on a database compiled by the Central Valley Drinking Water Policy Group in 2004–
- 4 2005, supplemented with data from Natomas East Main Drainage Canal Studies, North Bay Aqueduct
- 5 sampling, and the USGS. Data for multiple sites in the Sacramento River and San Joaquin River
- 6 watersheds, and in the Delta were compiled. Indicator species evaluated include fecal coliforms,
- 7 total coliforms, and *E. coli*. Because of its availability, *Cryptosporidium* and *Giardia* data for the
- 8 Sacramento River also were evaluated. Key results of the data evaluation are:

### 9 Total Coliform

- In the Sacramento Valley, the highest total coliform concentrations (>10,000 MPN/100 ml) were
   located near urban areas.
- Similarly high total coliform concentrations were not observed in the San Joaquin Valley,
   because reported results were capped at about 2,400 MPN/100 ml, though a large number of
   results were reported as being greater than this value.
- The data should not to be interpreted to conclude that Sacramento River has higher total coliform concentrations; rather, the "appearance" of the lower total coliform concentrations in the San Joaquin Valley is attributed to a lower upper limit of reporting (2,400 MPN/100 ml versus 10,000 MPN/100 ml).

### 19 *E. coli*

20

21

- Comparably high concentrations observed in the Sacramento River and San Joaquin River watersheds for waters affected by urban environments and intensive agriculture.
- The highest concentrations in the San Joaquin River were not at the most downstream location
   monitored, but rather at an intermediate location near Hills Ferry.
- *E. coli* concentrations in the Delta were somewhat higher than in the San Joaquin River and
   Sacramento River, indicating the importance of in-Delta sources and influence of distance of
   pathogen source on concentrations at a particular location in the receiving waters.
- Temporal (seasonal) trends were weak, however, the highest concentrations in the Sacramento
   River were observed during the wet months and the lowest concentrations were observed in
   July and August.

## 30 Fecal Coliform

• There was limited data from which to make comparisons/observations.

## 32 Cryptosporidium and Giardia

- Data were available only for the Sacramento River, limiting the ability to make comparisons
   between sources.
- Often not detected and when detected, concentrations typically less than 1 organism per liter.
- There may be natural/artificial barriers/processes that limit *Cryptosporidium* transport to
   water. Significant die off of those that reach the water may contribute to the low frequency of
   detection.

- 1 The Pathogens Conceptual Model found that coliform indicators vary by orders of magnitudes over 2 small distances and short time-scales. Concentrations appear to be more closely related to what 3 happens in the proximity of a sampling station, rather than what happens in the larger watershed 4 where significant travel time and concomitant pathogen die-off can occur. Sites in the Delta close to 5 urban discharges had elevated concentrations of coliform organisms. The highest total coliform and 6 E. coli concentrations were observed in the discharge from the Natomas East Main Drainage Canal 7 and several stations near sloughs, indicating the relative influence of urban and wildlife pathogen 8 sources on receiving water concentrations.
- 9 The effects of the operational scenarios of Alternative 4 relative to Existing Conditions and the No
- 10 Action Alternative would be changes in the relative percentage of water throughout the Delta being 11 comprised of various source waters (i.e., water from the Sacramento River, San Joaquin River, Bay 12 water, eastside tributaries, and agricultural return flow), due to potential changes in inflows 13 particularly from the Sacramento River watershed due to increased water demands and somewhat 14 modified SWP and CVP operations. However, it is expected there would be no substantial change in 15 Delta pathogen concentrations in response to a shift in the Delta source water percentages under 16 this alternative or substantial degradation of these water bodies, with regard to pathogens. This 17 conclusion is based on the Pathogens Conceptual Model, which found that pathogen sources in close 18 proximity to a Delta site appear to have the greatest influence on pathogen levels at the site, rather 19 than the primary source(s) of water to the site. In-Delta potential pathogen sources, including 20 water-based recreation, tidal habitat, wildlife, and livestock-related uses, would continue under this 21 alternative.

### 22 SWP/CVP Export Service Areas

- None of the operational scenarios of Alternative 4 are expected to result in substantial changes in
   pathogen levels in Delta waters, relative to Existing Conditions or the No Action Alternative. As such,
   there is not expected to be substantial, if even measurable, changes in pathogen concentrations in
   the SWP/CVP Export Service Area waters.
- 27 *NEPA Effects:* The effects on pathogens from implementing Alternative 4, Scenarios H1–H4, is
   28 determined to not be adverse.
- *CEQA Conclusion:* Key findings discussed in the effects assessment provided above are summarized
   here, and are then compared to the CEQA thresholds of significance (defined in Section 8.3.2,
   *Determination of Effects*) for the purpose of making the CEQA impact determination for this
   constituent. For additional details on the effects assessment findings that support this CEQA impact
   determination, see the effects assessment discussion that immediately precedes this conclusion.
- River flow rate and reservoir storage reductions that would occur due to implementation of CM1 (water facilities and operations) under Alternative 4, relative to Existing Conditions, would not be expected to result in a substantial adverse change in pathogen concentrations in the reservoirs and rivers upstream of the Delta, given the small magnitude of urban runoff contributions relative to the magnitude of river flows, that pathogen concentrations in the rivers have a minimal relationship to river flow rate, and the expected reduced pollutant loadings in response to NPDES stormwaterrelated regulations.
- 41 It is expected there would be no substantial change in Delta pathogen concentrations in response to
- 42 a shift in the Delta source water percentages under this alternative or substantial degradation of
- 43 these water bodies, with regard to pathogens. This conclusion is based on the Pathogens Conceptual

- 1 Model, which found that pathogen sources in close proximity to a Delta site appear to have the
- 2 greatest influence on pathogen levels at the site, rather than the primary source(s) of water to the
- 3 site. In-Delta potential pathogen sources, including water-based recreation, tidal habitat, wildlife,
- 4 and livestock-related uses, would continue under this alternative.
- In the SWP/CVP Export Service Areas waters, relative to Existing Conditions, an increased
  proportion of water coming from the Sacramento River would not adversely affect beneficial uses in
  the SWP/CVP Export Service Areas. The pathogen levels in the Sacramento River are similar to or
  lower than the water diverted at the Delta export pumps. Further, it is localized sources of
  pathogens that appear to have the greatest influence on concentrations. Thus, an increased
  proportion of Sacramento River water diverted to the SWP/CVP Export Service Areas would result
  in minimal changes in pathogen levels in the SWP/CVP Export Service Areas waters.
- 12 Therefore, this alternative is not expected to cause additional exceedance of applicable water quality 13 objectives by frequency, magnitude, and geographic extent that would cause adverse effects on any 14 beneficial uses of waters in the affected environment. Because pathogen concentrations are not 15 expected to increase substantially, no long-term water quality degradation for pathogens is 16 expected to occur and, thus, no adverse effects on beneficial uses would occur. The San Joaquin 17 River in the Stockton Deep Water Ship Channel is Clean Water Act Section 303(d) listed for
- 18 pathogens. Because no measurable increase in Deep Water Ship Channel pathogen concentrations
- 19 are expected to occur on a long-term basis, further degradation and impairment of this area is not
- 20 expected to occur. Finally, pathogens are not bioaccumulative constituents. This impact is
- 21 considered to be less than significant. No mitigation is required.
- 22 Impact WQ-20: Effects on Pathogens Resulting from Implementation of CM2–CM21
- 23 NEPA Effects: CM2-CM11 would involve habitat restoration actions, and CM21 involves waterfowl 24 and shorebird areas. Tidal wetlands are known to be sources of coliforms originating from aquatic, 25 terrestrial, and avian wildlife that inhabit these areas (Desmarais et al. 2001, Grant et al. 2001, 26 Evanson and Ambrose 2006, Tetra Tech 2007). Specific locations of restoration areas for this 27 alternative have not yet been established. However, most low-lying land suitable for restoration is 28 unsuitable for livestock. Therefore, it is likely that the majority of land to be converted to wetlands 29 would be crop-based agriculture or fallow/idle land. Because of a great deal of scientific uncertainty 30 in the loading of coliforms from these various sources, the resulting change in coliform loading is 31 uncertain, but it is anticipated that coliform loading to Delta waters would increase. Based on 32 findings from the Pathogens Conceptual Model that pathogen concentrations are greatly influenced 33 by the proximity to the source, this could result in localized increases in wildlife-related coliforms 34 relative to the No Action Alternative. The Delta currently supports similar habitat types and, with 35 the exception of the Clean Water Act Section 303(d) listing for the Stockton Deep Water Ship 36 Channel, is not recognized as exhibiting pathogen concentrations that rise to the level of adversely 37 affecting beneficial uses. As such, the potential increase in wildlife-related coliform concentrations 38 due to tidal habitat creation is not expected to adversely affect beneficial uses.
- CM19, which would fund projects to contribute to reducing pollutant discharges in stormwater,
   would be expected to reduce pathogen load relative to the No Action Alternative. The remaining
   conservation measures would not be expected to affect pathogen levels, because they are actions
   that do not affect the presence of pathogen sources.
- 43 The effects on pathogens from implementing CM2–CM21 is determined to not be adverse.

1 **CEOA Conclusion:** Based on findings from the Pathogens Conceptual Model that pathogen 2 concentrations are greatly influenced by the proximity to the source, implementation of CM2–CM11 3 and CM21 could result in localized increases in wildlife-related coliforms relative to Existing 4 Conditions. The Delta currently supports similar habitat types and, with the exception of the Clean 5 Water Act Section 303(d) listing for the Stockton Deep Water Ship Channel, is not recognized as 6 exhibiting pathogen concentrations that rise to the level of adversely affecting beneficial uses. As 7 such, the potential increase in wildlife-related coliform concentrations due to tidal habitat creation 8 is not expected to adversely affect beneficial uses. Therefore, this alternative is not expected to cause 9 additional exceedance of applicable water quality objectives by frequency, magnitude, and 10 geographic extent that would cause adverse effects on any beneficial uses of waters in the affected 11 environment. Because pathogen concentrations are not expected to increase substantially, no longterm water quality degradation for pathogens is expected to occur and, thus, no adverse effects on 12 13 beneficial uses would occur. The San Joaquin River in the Stockton Deep Water Ship Channel is Clean 14 Water Act Section 303(d) listed for pathogens. Because no measurable increase in Deep Water Ship 15 Channel pathogen concentrations are expected to occur on a long-term basis, further degradation 16 and impairment of this area is not expected to occur. Finally, pathogens are not bioaccumulative 17 constituents. This impact is considered to be less than significant. No mitigation is required.

# 18 Impact WQ-21: Effects on Pesticide Concentrations Resulting from Facilities Operations and 19 Maintenance (CM1)

20 Residues of "legacy" OC pesticides enter rivers primarily through surface runoff and erosion of 21 terrestrial soils during storm events, and through resuspension of riverine bottom sediments, the 22 combination of which to this day may contribute to excursions above water quality objectives 23 (Central Valley Regional Water Quality Control Board 2010c). Operation of the CVP/SWP does not 24 affect terrestrial sources, but may result in geomorphic changes to the affected environment that 25 ultimately could result in changes to sediment suspension and deposition. However, as discussed in 26 greater detail for Turbidity/TSS, operations under any alternative would not be expected to change 27 TSS or turbidity levels (highs, lows, typical conditions) to any substantial degree. Changes in the 28 magnitude, frequency, and geographic distribution of legacy pesticides in water bodies of the 29 affected environment that would result in new or more severe adverse effects on aquatic life or 30 other beneficial uses, relative to Existing Conditions or the No Action Alternative, would not be 31 expected to occur. Therefore, the pesticide assessment focuses on the present use pesticides for 32 which substantial information is available, namely diazinon, chlorpyrifos, pyrethroids, and diuron.

## 33 Upstream of the Delta

34 Pyrethroid and OP insecticides are applied to agricultural fields, orchards, row crops, and confined 35 animal facilities on an annual basis, with peaks in agricultural application during the winter 36 dormant season (January–February) and during field cropping in the spring and summer. 37 Applications of diuron occur year-round, but the majority of diuron is applied to road rights-of-way 38 as a pre-emergent and early post emergent weed treatment during the late fall and early winter 39 (Green and Young 2006). Pyrethroid insecticides and urban use herbicides are additionally applied 40 around urban and residential structures and landscapes on an annual basis. These applications 41 throughout the upstream watershed represent the source and potential pool of these pesticides that 42 may enter the rivers upstream of the Delta by way of surface runoff and/or drift. Principal factors 43 contributing to pesticide loading in the Sacramento River watershed include the amount of pesticide 44 used and amount of precipitation (Guo et al. 2004). Although urban dry weather runoff occurs, this 45 is generally believed to be less significant source of pesticides to main stem receiving waters, but for

- 1 pyrethroids a recent study concluded that municipal wastewater treatment plants in Sacramento
- 2 and Stockton represent a continuous year-round source of pyrethroids to the lower Sacramento and
- 3 San Joaquin River's (Weston and Lydy 2010).

4 Pesticide-related toxicity has historically been observed throughout the affected environment 5 regardless of season or water year type; however, toxicity is generally observed with increased 6 incidence during spring and summer months of April to June, coincident with the peak in irrigated 7 agriculture in the Sacramento and San Joaquin Valleys, as well as the winter rainy season, 8 particularly December through February, coincident with urban and agricultural storm-water runoff 9 and the orchard dormant spraying season (Fox and Archibald 1997). Although OP insecticide 10 incidence and related toxicity can be observed throughout the year, diazinon is most frequently 11 observed during the winter months and chlorpyrifos is most frequently observed in the summer 12 irrigation months (Central Valley Regional Water Quality Control Board 2007). These seasonal 13 trends coincide with their use, where diazinon is principally used as an orchard dormant season 14 spray, and chlorpyrifos is primarily used on crops during the summer.

- Application of diuron peaks in the late fall and early winter. Coincidently, diuron is found most
  frequently in surface waters during the winter precipitation and runoff months of January through
  March (Green and Young 2006), although diuron can be found much less frequently in surface
  waters throughout the year (Johnson et al. 2010).
- Monitoring for pyrethroid insecticides in main-stem rivers is limited and detections are rather few.
  With the replacement of many traditionally OP related uses, however, it is conservatively assumed
  that pyrethroid incidence and associated toxicity could ultimately take a pattern of seasonality
  similar to that of the chlorpyrifos or diazinon.
- 23 In comparison to the Valley floor, relatively small amounts of pesticides are used in watersheds 24 upstream of project reservoirs. Water released from reservoirs flow through urban and agricultural 25 areas at which point these waters may acquire a burden of pesticide from agricultural or urban 26 sourced discharges. These discharges with their potential burden of pesticides are effectively 27 diluted by reservoir water. Under the operational scenarios of Alternative 4, no activity of the SWP 28 or CVP would substantially drive a change in pesticide use, and thus pesticide sources would remain 29 unaffected. Nevertheless, changes in the timing and magnitude of reservoir releases could have an 30 effect on available dilution capacity along river segments such as the Sacramento, Feather, 31 American, and San Joaquin Rivers.
- 32 Under the operational scenarios of Alternative 4, winter (November–March) and summer (April– 33 October) season average flow rates on the Sacramento River at Freeport, American River at Nimbus, 34 Feather River at Thermalito, and the San Joaquin River at Vernalis would change. Relative to 35 Existing Conditions and the No Action Alternative, seasonal average flow rates on the Sacramento 36 for Scenarios H1–H4 would decrease no more than 7% during the summer and 4% during the 37 winter (Appendix 8L, Pesticides, Tables 1–4). On the Feather River, average flow rates for Scenarios 38 H1–H4 would decrease no more than 9% during the summer and 2% during the winter, while on 39 the American River average flow rates would decrease by as much as 19% in the summer but would 40 increase by as much as 8% in the winter. Seasonal average flow rates for Scenarios H1-H4 on the 41 San Joaquin River would decrease by as much as 12% in the summer, but increase by as much as 1% 42 in the winter.
- As previously stated, historically chlorpyrifos is used in greater amounts in agriculture in the
   summer, and consequently observed in surface waters with greater frequency in the summer, while

- 1 diazinon and diuron are used and observed in surface water with greater frequency in the winter.
- 2 While flow reductions in the summer on the American River would not coincide with urban
- 3 stormwater discharges, summer flow reductions on the San Joaquin River would correspond to the
- 4 agricultural irrigation season. However, summer average flow reductions of up to 19% are not
- 5 considered of sufficient magnitude to substantially increase in-river concentrations or alter the
- long-term risk of pesticide-related effects on aquatic life beneficial uses. Greater long-term average
   flow reductions, and corresponding reductions in dilution/assimilative capacity, would be necessary
- 8 before long-term risk of pesticide related effects on aquatic life beneficial uses would be adversely
- 9 altered.

### 10 **Delta**

Sources of diuron, OP and pyrethroid insecticides to the Plan Area include direct input of surface
 runoff from in-Delta agriculture and Delta urbanized areas as well as inputs from rivers upstream of
 the Delta. Similar to Upstream of the Delta, CVP/SWP operations under Scenarios H1–H4 of
 Alternative 4 would not affect these sources.

15 Under Scenarios H1–H4, the distribution and mixing of Delta source waters would change. 16 Percentage change in monthly average source water fraction were evaluated for the modeled 16-17 year (1976–1991) hydrologic period and a representative drought period (1987–1991), with special 18 attention given to changes in San Joaquin River, Sacramento River and Delta Agriculture sources 19 water fractions. Changes in source water fractions at the modeled Delta assessment locations would 20 vary depending on operational scenario, but relative differences between the operational scenarios 21 would be small. Relative to Existing Conditions, under Scenarios H1-H4 of Alternative 4 modeled 22 San Joaquin River fractions would increase greater than 10% at Buckley Cove (drought period only), 23 Franks Tract, Rock Slough, and Contra Costa PP No. 1, with the largest changes occurring under 24 Scenario H4 (Appendix 8D, Source Water Fingerprinting Results). At Buckley Cove under Scenario 25 H4, change in drought period San Joaquin River source water fractions would increase 11% in July 26 and 16% in August. At Franks Tract under Scenario H4, change in San Joaquin River source water 27 fractions when modeled for the 16-year hydrologic period, would increase 11–16% during October 28 through November and February through June. At Rock Slough, modeled San Joaquin River source 29 water fractions under Scenario H4 would increase 15–22% during September through March (11– 30 15% during October and November of the modeled drought period). Similarly, under Scenario H4 31 modeled San Joaquin River fractions at Contra Costa Pumping Plant No. 1 would increase 15–23% 32 during October through April (12% during October and November of the modeled drought period). 33 While the modeled 22–23% increases of San Joaquin River Fraction at Rock Slough and Contra Costa 34 PP No. 1 in November are considerable, the resultant net fraction would be ≤29%. For all 35 operational scenarios, relative to Existing Conditions, there would be no modeled increases in 36 Sacramento River fractions greater than 14% (with exception to Banks and Jones, discussed below) 37 and Delta agricultural fractions greater than 8%. These modeled changes in the source water 38 fractions of Sacramento, San Joaquin and Delta agriculture water are not of sufficient magnitude to 39 substantially alter the long-term risk of pesticide-related toxicity to aquatic life, nor adversely affect 40 other beneficial uses of the Delta.

When compared to the No Action Alternative, changes in source water fractions resulting from
 Scenarios H1-H4 would be similar in season, geographic extent, and magnitude to those discussed
 for Existing Conditions, with exception to Buckley Cove. Relative to the No Action Alternative, on a
 source water basis Buckley Cove is comprised predominantly of water of San Joaquin River origin

45 (i.e., typically >80% San Joaquin River) for all months of the year but July and August. In July and

1 August, the combined operational effects on Delta hydrodynamics of the Delta Cross Channel being 2 open, the absence of a barrier at Head of Old River, and seasonally high exports from south Delta 3 pumps results in substantially lower San Joaquin River source water fraction at Buckley Cove 4 relative to all other months of the year. Under the operational scenarios of Alternative 4, however, 5 modeled July and August San Joaquin River fractions at Buckley Cove would increase relative to the 6 No Action Alternative, with increases between 16–17% in July (31–34% for the modeled drought 7 period) and 24–25% in August (47–49% for the modeled drought period) (Appendix 8D, Source 8 *Water Fingerprinting Results*). Despite these San Joaquin River increases, the resulting net San 9 Joaquin River source water fraction for July and August would remain less than all other months. As 10 a result, these modeled changes in the source water fractions are not of sufficient magnitude to 11 substantially alter the long-term risk of pesticide-related toxicity to aquatic life, nor adversely affect 12 other beneficial uses of the Delta.

# 13 SWP/CVP Export Service Areas

14 Assessment of effects in SWP/CVP Export Service Areas is based on effects seen in the Plan Area at 15 the Banks and Jones pumping plants. Under all operational scenarios of Alternative 4, Sacramento 16 River source water fractions would increase substantially at both Banks and Jones pumping plants 17 relative to Existing Conditions and the No Action Alternative (Appendix 8D, Source Water 18 *Fingerprinting Results*). Sacramento River source water fractions would increase similarly by both 19 season and magnitude extent under all operational scenarios at both Banks and Jones pumping 20 plant. At Banks pumping plant, Sacramento source water fractions would generally increase from 21 16–48% for the period of January through June (12–35% for March through April of the modeled 22 drought period) and at Jones pumping plant Sacramento source water fractions would generally 23 increase from 21–56% for the period of January through June (15–48% for February through May of 24 the modeled drought period). These increases in Sacramento source water fraction would primarily 25 balance through equivalent decreases in San Joaquin River water. Based on the general observation 26 that San Joaquin River, in comparison to the Sacramento River, is a greater contributor of OP 27 insecticides in terms of greater frequency of incidence and presence at concentrations exceeding 28 water quality benchmarks, modeled increases in Sacramento River fraction at Banks and Jones 29 would generally represent an improvement in export water quality respective to pesticides.

- 30 NEPA Effects: In summary, the changes in long-term average flows on the Sacramento, Feather, 31 American, and San Joaquin Rivers, under Scenarios H1–H4 of Alternative 4 relative to the No Action 32 Alternative, are of insufficient magnitude to substantially increase the long-term risk of pesticide-33 related water quality degradation and related toxicity to aquatic life in these water bodies upstream 34 of the Delta. Similarly, modeled changes in source water fractions to the Delta are of insufficient 35 magnitude to substantially alter the long-term risk of pesticide-related water quality degradation 36 and related toxicity to aquatic life in the Delta or CVP/SWP export service areas. The effects on 37 pesticides from operations and maintenance (CM1) are determined not to be adverse.
- *CEQA Conclusion*: Key findings discussed in the effects assessment relative to Existing Conditions
   provided above are summarized here, and are then compared to the CEQA thresholds of significance
   (defined in Section 8.3.2, *Determination of Effects*) for the purpose of making the CEQA impact
   determination for this constituent. For additional details on the effects assessment findings that
   support this CEQA impact determination, see the effects assessment discussion that immediately
   precedes this conclusion.

- Sources of pesticides upstream of the Delta include direct input of pesticide containing surface
   runoff from agriculture and urbanized areas. Flows in rivers receiving these discharges dilute these
   pesticide inputs. For all operational scenarios relative to Existing Conditions, however, modeled
   changes in long-term average flows on the Sacramento, Feather, American, and San Joaquin Rivers
   are of insufficient magnitude to substantially increase the long-term risk of pesticide-related water
- 6 quality degradation and related toxicity to aquatic life in these water bodies upstream of the Delta.
- 7 In the Delta, sources of pesticides include direct input of surface runoff from Delta agriculture and 8 Delta urbanized areas as well as inputs from rivers upstream of the Delta. While facilities operations 9 and maintenance activities under Scenarios H1-H4 would not affect these sources, changes in Delta 10 source water fraction could change the relative risk associated with pesticide related toxicity to 11 aquatic life. Under Scenarios H1–H4 of Alternative 4, however, modeled changes in source water 12 fractions relative to Existing Conditions are of insufficient magnitude to substantially alter the long-13 term risk of pesticide-related toxicity to aquatic life within the Delta, nor would such changes result 14 in adverse pesticide-related effects on any other beneficial uses of Delta waters.
- 15The assessment of Alternative 4 effects on pesticides in the SWP/CVP Export Service Areas is based16on assessment of changes predicted at Banks and Jones pumping plants. As just discussed regarding17Scenario H1-H4 effects to pesticides in the Delta, modeled changes in source water fractions at the18Banks and Jones pumping plants are of insufficient magnitude to substantially alter the long-term19risk of pesticide-related toxicity to aquatic life beneficial uses, or any other beneficial uses, in water20bodies of the SWP and CVP export service area.
- 21 Based on the above, the considered operational scenarios of Alternative 4 would not result in any 22 substantial change in long-term average pesticide concentration or result in substantial increase in 23 the anticipated frequency with which long-term average pesticide concentrations would exceed 24 aquatic life toxicity thresholds or other beneficial use effect thresholds upstream of the Delta, at the 25 11 assessment locations analyzed for the Delta, or the SWP/CVP service area. Numerous pesticides 26 are currently used throughout the affected environment, and while some of these pesticides may be 27 bioaccumulative, those present-use pesticides for which there is sufficient evidence for their 28 presence in waters affected by SWP and CVP operations (i.e., diazinon, chlorpyrifos, diuron, and 29 pyrethroids) are not considered bioaccumulative, and thus changes in their concentrations would 30 not directly cause bioaccumulative problems in aquatic life or humans. Furthermore, while there are 31 numerous 303(d) listings throughout the affected environment that name pesticides as the cause for 32 beneficial use impairment, the modeled changes in upstream river flows and Delta source water 33 fractions under Scenarios H1–H4 would not be expected to make any of these beneficial use 34 impairments measurably worse. Because long-term average pesticide concentrations are not 35 expected to increase substantially, no long-term water quality degradation with respect to 36 pesticides is expected to occur and, thus, no adverse effects on beneficial uses would occur. This
- 37 impact is considered to be less than significant. No mitigation is required.

# Impact WQ-22: Effects on Pesticide Concentrations Resulting from Implementation of CM2 CM21

*NEPA Effects*: With the exception of CM13, the mostly non-land disturbing CM12–CM21 present no
 new sources of pesticides to the affected environment, including areas Upstream of the Delta, within
 the Plan Area, and the SWP/CVP Export Service Area. Implementation of urban stormwater
 treatment measures (CM19) may result in beneficial effects, to the extent that control measures
 treat or reduce pesticide loading from urban land uses. However, control of nonnative aquatic

1 vegetation (CM13) associated with tidal habitat restoration efforts would include killing invasive 2 and nuisance aquatic vegetation through direct application of herbicides or through alternative 3 mechanical means. Use and selection of type of herbicides would largely be circumstance specific, 4 but would follow existing control methods used by the CDBW. The CDBW's use of herbicides is 5 regulated by permits and regulatory agreements with the Central Valley Water Board, USFWS, and 6 NMFS and is guided by research conducted on the efficacy of vegetation control in the Delta through 7 herbicide use. Through a program of adaptive management and assessment, the CDBW has 8 employed a program of herbicide use that reduces potential environmental impacts, nevertheless, 9 the CDBW found that impacts on water quality and associated aquatic beneficial uses would 10 continue to occur and could not be avoided, including non-target impacts on aquatic invertebrates 11 and beneficial aquatic plants (California Department of Boating and Waterways 2006).

- 12 In addition to the potential beneficial and adverse effects of CM19 and CM13, respectively, the 13 various restoration efforts of CM2-CM11 could involve the conversion of active or fallow 14 agricultural lands to natural landscapes, such as wetlands, grasslands, floodplains, and vernal pools. 15 In the long-term, conversion of agricultural land to natural landscapes could possibly result in a 16 limited reduction in pesticide use throughout the Delta. In the short-term, tidal and non-tidal 17 wetland restoration, as well as seasonal floodplain restoration (i.e., CM4, CM5, and CM10) over 18 former agricultural lands may include the contamination of water with pesticide residues contained 19 in the soils. Present use pesticides typically degrade fairly rapidly, and in such cases where pesticide 20 containing soils are flooded, dissipation of those pesticides would be expected to occur rapidly. 21 Moreover, seasonal floodplain restoration (CM5) and Yolo Bypass enhancements (CM2) may be 22 managed alongside continuing agriculture, where pesticides may be used on a seasonal basis and where water during flood events may come in contact with residues of these pesticides. Similarly, 23 24 however, rapid dissipation would be expected, particularly in the large volumes of water involved in 25 flooding. During these flooding events, pesticides potentially suspended in water would not be 26 expected to cause toxicity to aquatic life or cause substantial adverse effects on any other beneficial 27 uses of these water bodies.
- In summary, CM13 of Alternative 4 proposes the use of herbicides to control invasive aquatic
   vegetation around habitat restoration sites. Herbicides directly applied to water could adversely
   affect non-target aquatic life, such as aquatic invertebrates and beneficial aquatic plants. Use of
   herbicides could potentially exceed aquatic life toxicity objectives with sufficient frequency and
   magnitude such that beneficial uses would be adversely affected, thus constituting an adverse effect
   on water quality. Mitigation Measure WQ-22 would be available to reduce this effect.
- 34 **CEQA Conclusion:** With the exception of CM13, implementation of CM2–CM21 would not present 35 new or substantially increased sources of pesticides in the Plan Area. In the long-term, 36 implementation of conservation measures could possibly result in a limited reduction in pesticide 37 use throughout the Delta through the potential repurposing of active or fallow agricultural land for 38 natural habitat purposes. In the short-term, the repurposing of agricultural land associated with 39 CM4, CM5, and CM10 may expose water used for habitat restoration to pesticide residues. Moreover, 40 CM2 and CM5 may be managed alongside continuing agriculture, where pesticides may be used on a 41 seasonal basis and where water during flood events may come in contact with residues of these 42 pesticides. However, rapid dissipation would be expected, particularly in the large volumes of water 43 involved in flooding, such that aquatic life toxicity objectives would not be exceeded by frequency, 44 magnitude, and geographic extent whereby adverse effects on beneficial uses would be expected. 45 CM2–CM21 do not include the use of pesticides known to be bioaccumulative in animals or humans, 46 nor do the conservation measures propose the use of any pesticide currently named in a Section

1 303(d) listing of the affected environment. CM13 proposes the use of herbicides to control invasive 2 aquatic vegetation around habitat restoration sites. Herbicides directly applied to water could 3 include adverse effects on non-target aquatic life, such as aquatic invertebrates and beneficial 4 aquatic plants. As such, aquatic life toxicity objectives could be exceeded with sufficient frequency 5 and magnitude such that beneficial uses would be impacted. Potential environmental effects related 6 only to CM13 are considered significant. Mitigation Measure WQ-22 is available to partially reduce 7 this impact of pesticides on water quality; however, because of the uncertainty about successful 8 implementation of this measure at specific restoration sites programmatic impact is considered 9 significant and unavoidable.

# 10Mitigation Measure WQ-22: Implement Least Toxic Integrated Pest Management11Strategies

12Implement the principals of IPM in the management of invasive aquatic vegetation under CM13,13including the selective use of pesticides applied in a manner that minimizes risks to human14health, nontarget organisms and the aquatic ecosystem. In doing so, the project proponents will15consult with the Central Valley Water Board, USFWS, NMFS, and CDBW to obtain effective IPM16strategies such as selective application of pesticides, timing of applications in order to minimize17tidal dispersion, and timing to target the invasive plant species at the most vulnerable times18such that less herbicide can be used or the need for repeat applications can be reduced.

# 19 Impact WQ-23: Effects on Phosphorus Concentrations Resulting from Facilities Operations 20 and Maintenance (CM1)

As described under Impact WQ-29, facilities operations and maintenance is not expected to result in
substantial changes in TSS and Turbidity under the project alternative relative to Existing
Conditions in surface waters upstream of the Delta, in the Delta, and in the SWP/CVP Export Service
Areas. Thus in these areas, long-term changes in the levels of suspended sediment-bound
phosphorus are not expected. Additional factors that may affect phosphorus levels are discussed
below.

# 27 Upstream of the Delta

28 A conceptual model of nutrients in the Delta stated that: "previous attempts to relate concentration 29 data to flow data in the Central Valley and Delta showed little correlation between the two variables 30 (Tetra Tech 2006b, Conceptual Model for Organic Carbon in the Central Valley). One possible reason 31 is that the Central Valley and Delta system is a highly managed system with flows controlled by 32 major reservoirs on most rivers" (Tetra Tech 2006b:4-1 to 4-2). Attempts discussed under Impact 33 WQ-15 also showed weak correlation between nitrate and flows for major source waters to the 34 Delta. The linear regressions between average dissolved ortho-phosphate concentrations and 35 average flows in the San Joaquin and Sacramento Rivers were derived for this analysis (Figure 8-57 36 and Figure 8-58). As expected, neither relationship is very strong, although over the large range in 37 flows for the Sacramento River, the relationship is stronger than for the San Joaquin River. However, 38 over smaller changes in flows, neither relationship can function as a predictor of phosphorus 39 concentrations because the variability in the data over small to medium ranges of flows (i.e., 40 <10,000 cfs) is large.

Because phosphorus loading to waters upstream of the Delta is not anticipated to change, and
because changes in flows do not necessarily result in changes in concentrations or loading of
phosphorus to these water bodies, substantial changes in phosphorus concentration are not

- 1 anticipated under the operational scenarios of Alternative 4, relative to Existing Conditions or the
- 2 No Action Alternative. Any negligible changes in phosphorus concentrations that may occur in the
- 3 water bodies of the affected environment located upstream of the Delta would not be of frequency,
- 4 magnitude and geographic extent that would adversely affect any beneficial uses or substantially
- 5 degrade the quality of these water bodies, with regards to phosphorus.

# 6 **Delta**

7 Because phosphorus concentrations in the major source waters to the Delta are similar for much of 8 the year, phosphorus concentrations in the Delta are not anticipated to change substantially on a 9 long term-average basis. Phosphorus concentrations may increase during January through March at 10 locations where the source fraction of San Joaquin River water increases, due to the higher 11 concentration of phosphorus in the San Joaquin River during these months compared to Sacramento 12 River water or San Francisco Bay water. Based on the DSM2 fingerprinting results (see Appendix 8D, 13 Source Water Fingerprinting Results), together with source water concentrations shown in Figure 8-14 56, the magnitude of increases during these months may range from negligible up to approximately 15 0.05 mg/L. However, there are no state or federal objectives/criteria for phosphorus and thus any 16 increases would not cause exceedances of objectives/criteria. Because algal growth rates are limited 17 by availability of light in the Delta, increases in phosphorus levels that may occur at some locations 18 and times within the Delta under Alternative 4, Scenarios H1–H4, would be expected to have little 19 effect on primary productivity in the Delta. Moreover, such increases in concentrations would not be 20 anticipated to be of frequency, magnitude and geographic extent that would adversely affect any 21 beneficial uses or substantially degrade the water quality at these locations, with regards to 22 phosphorus.

# 23 SWP/CVP Export Service Areas

24The assessment of effects of phosphorus under Alternative 4, Scenarios H1–H4, in the SWP and CVP25Export Service Areas is based on effects on phosphorus at the Banks and Jones pumping plants.

26 As noted in the Delta Region section above, phosphorus concentrations in the Delta (including Banks 27 and lones pumping plants) are not anticipated to change substantially on a long term-average basis. 28 During January through March, phosphorus concentrations may increase as a result of more San 29 Joaquin River water reaching Banks and Jones pumping plants and the higher concentration of 30 phosphorus in the San Joaquin River. However, based on the DSM2 fingerprinting results (see 31 Appendix 8D, Source Water Fingerprinting Results), together with source water concentrations show 32 in Figure 8-56, the magnitude of this increase is expected to be negligible (<0.01 mg/L-P). 33 Additionally, there are no state or federal objectives for phosphorus. Moreover, given the many 34 factors that contribute to potential algal blooms in the SWP and CVP canals within the Export 35 Service Area, and the lack of studies that have shown a direct relationship between nutrient 36 concentrations in the canals and reservoirs and problematic algal blooms in these water bodies, 37 there is no basis to conclude that any seasonal increases in phosphorus concentrations at the levels 38 expected under this alternative, should they occur, would increase the potential for problem algal 39 blooms in the SWP and CVP Export Service Area.

- 40 Any increases in phosphorus concentrations that may occur in water exported via Banks and Jones
- pumping plants are not expected to result in adverse effects to beneficial uses of exported water or
   substantially degrade the quality of exported water, with regards to phosphorus.

*NEPA Effects:* In summary, based on the discussion above, effects on phosphorus of CM1 are
 considered to be not adverse.

*CEQA Conclusion:* Key findings discussed in the effects assessment relative to Existing Conditions is
 provided above are summarized here, and are then compared to the CEQA thresholds of significance
 (defined in Section 8.3.2, *Determination of Effects*) for the purpose of making the CEQA impact
 determination for this constituent. For additional details on the effects assessment findings that
 support this CEQA impact determination, see the effects assessment discussion that immediately
 precedes this conclusion.

Because phosphorus loading to waters upstream of the Delta is not anticipated to change, and
because changes in flows do not necessarily result in changes in concentrations or loading of
phosphorus to these water bodies, substantial changes in phosphorus concentration upstream of the
Delta are not anticipated for any operational scenario of Alternative 4, relative to Existing
Conditions.

- 14 Because phosphorus concentrations in the major source waters to the Delta are similar for much of
- 15 the year, phosphorus concentrations in the Delta are not anticipated to change substantially on a
- 16 long term-average basis under the operational scenarios of Alternative 4, relative to Existing
- 17 Conditions. Algal growth rates are limited by availability of light in the Delta, and therefore any
- minor increases in phosphorus levels that may occur at some locations and times within the Delta
   would be expected to have little effect on primary productivity in the Delta.
- The assessment of effects of phosphorus under the various operational scenarios of Alternative 4 in
   the SWP and CVP Export Service Areas is based on effects on phosphorus at the Banks and Jones
   pumping plants. As noted above, phosphorus concentrations in the Delta (including Banks and Jones
   pumping plants) are not anticipated to change substantially on a long term-average basis.
- 24 Based on the above, there would be no substantial, long-term increase in phosphorus concentrations 25 in the rivers and reservoirs upstream of the Delta, in the Delta Region, or the waters exported to the 26 CVP and SWP service areas under any operational scenario of Alternative 4 relative to Existing 27 Conditions. As such, this alternative is not expected to cause additional exceedance of applicable 28 water quality objectives/criteria by frequency, magnitude, and geographic extent that would cause 29 adverse effects on any beneficial uses of waters in the affected environment. Because phosphorus 30 concentrations are not expected to increase substantially, no long-term water quality degradation is 31 expected to occur and, thus, no adverse effects to beneficial uses would occur. Phosphorus is not 32 303(d) listed within the affected environment and thus any minor increases that may occur in some 33 areas would not make any existing phosphorus-related impairment measurably worse because no 34 such impairments currently exist. Because phosphorus is not bioaccumulative, minor increases that 35 may occur in some areas would not bioaccumulate to greater levels in aquatic organisms that would, 36 in turn, pose substantial health risks to fish, wildlife, or humans. This impact is considered to be less 37 than significant. No mitigation is required.

# Impact WQ-24: Effects on Phosphorus Concentrations Resulting from Implementation of CM2-CM21

*NEPA Effects*: CM2-CM11 include activities that create additional aquatic habitat within the affected
 environment, and therefore may increase the total amount of algae and plant-life within the Delta.
 These activities would not affect phosphorus loading to the affected environment, but may affect
 phosphorus dynamics and speciation. For example, water column concentrations of total

1 phosphorus may increase or decrease in localized areas as a result of increased or decreased 2 suspended solids, while ortho-phosphate concentrations may be locally altered as a result of 3 changing planktonic and macroinvertebrate species contributing to the cycling of phosphorus 4 within the affected environment. Additionally, depending on age, configuration, location, operation, 5 and season, some of the restoration measures included under these conservation measures may 6 function to remove or sequester phosphorus, but since presently, the specific design, operational 7 criteria, and location of these activities are not well established, the degree to which this would 8 occur is unknown. Overall, phosphorus concentrations are not expected to change substantially in 9 the affected environment as a result of CM2–CM21. Because increases or decreases in phosphorus 10 levels are, in general, expected to have little effect on productivity, any changes in phosphorus 11 concentrations that may occur at certain locations within the affected environment are not 12 anticipated to be of frequency, magnitude and geographic extent that would adversely affect any 13 beneficial uses or substantially degrade the water quality at these locations, with regards to 14 phosphorus.

- Because urban stormwater is a source of phosphorus in the affected environment, CM19, Urban
   Stormwater Treatment, is expected to slightly reduce phosphorus loading to the Delta, thus slightly
   decreasing phosphorus concentrations relative to the No Action Alternative. Implementation of
- 17 decreasing phosphorus concentrations relative to the No Action Alternative. Implementation of
   18 CM12-CM18 and CM20-CM21 is not expected to substantially alter phosphorus concentrations in
   19 the affected environment.
- 20 The effects on phosphorus from implementing CM2–CM21 are considered to be not adverse.

21 **CEQA** Conclusion: There would be no substantial, long-term increase in phosphorus concentrations 22 in the rivers and reservoirs upstream of the Delta, in the Delta Region, or the waters exported to the 23 CVP and SWP service areas due to implementation of CM2–CM21 under Alternative 4 relative to 24 Existing Conditions. Because urban stormwater is a source of phosphorus in the affected 25 environment, CM19 Urban Stormwater Treatment, is expected to slightly reduce phosphorus loading 26 to the Delta. As such, implementation of these conservation measures is not expected to cause 27 adverse effects on any beneficial uses of waters in the affected environment. Because phosphorus 28 concentrations are not expected to increase substantially due to these conservation measures, no 29 long-term water quality degradation is expected to occur and, thus, no adverse effects to beneficial 30 uses would occur. Phosphorus is not 303(d) listed within the affected environment and thus any 31 minor increases that may occur in some areas would not make any existing phosphorus-related 32 impairment measurably worse because no such impairments currently exist. Because phosphorus is 33 not bioaccumulative, minor increases that may occur in some areas would not bioaccumulate to 34 greater levels in aquatic organisms that would, in turn, pose substantial health risks to fish, wildlife, 35 or humans. This impact is considered to be less than significant. No mitigation is required.

# Impact WQ-25: Effects on Selenium Concentrations Resulting from Facilities Operations and Maintenance (CM1)

- 38 Upstream of the Delta
- 39 Substantial point sources of selenium do not exist upstream in the Sacramento River watershed, in
- 40 the watersheds of the eastern tributaries (Cosumnes, Mokelumne, and Calaveras Rivers), or
- 41 upstream of the Delta in the San Joaquin River watershed. Nonpoint sources of selenium within the
- 42 watersheds of the Sacramento River and the eastern tributaries also are relatively low, resulting in
- 43 generally low selenium concentrations in the reservoirs and rivers of those watersheds.

- 1 Consequently, any modified reservoir operations and subsequent changes in river flows under
- 2 Alternative 4, Scenarios H1–H4, relative to Existing Conditions or the No Action Alternative, are
- 3 expected to have negligible, if any, effects on reservoir and river selenium concentrations upstream
- 4 of Freeport in the Sacramento River watershed or in the eastern tributaries upstream of the Delta.
- 5 Non-point sources of selenium in the San Joaquin River watershed are associated with discharges of 6 subsurface agricultural drainage to the river and its tributaries. Selenium concentrations in the San 7 Joaquin River upstream of the Delta comply with NTR criteria and Basin Plan objectives at Vernalis 8 under Existing Conditions, and they are expected to do so under the No Action Alternative. This is 9 because a TMDL has been developed by the Central Valley Water Board (2001), the Grassland 10 Bypass Project has established limits that will result in reduced inputs of selenium to the Delta, and 11 the Central Valley Water Board (2010d) and State Water Board (2010b, 2010c) have established Basin Plan objectives that are expected to result in decreasing discharges of selenium from the San 12 13 Joaquin River to the Delta, as previously discussed in 8.1.3.15.
- 14 Selenium concentrations at Vernalis are generally higher during lower San Joaquin River flows, with 15 considerable variability in concentrations below about 3,000 cfs, as shown in Appendix 8M, 16 Selenium, Table M-33 and Figures M-7 through M-20. Under the four operational scenarios of 17 Alternative 4, modeling indicates that long-term annual average flows on the San Joaquin River 18 would decrease by 6% relative to Existing Conditions and would remain virtually the same relative 19 to the No Action Alternative (Appendix 5A, BDCP/California WaterFix FEIR/FEIS Modeling Technical 20 Appendix). Given these relatively small decreases in flows and the considerable variability in the 21 relationship between selenium concentrations and flows in the San Joaquin River, it is expected that 22 selenium concentrations in the San Joaquin River would be minimally affected, if at all, by 23 anticipated changes in flow rates under the operational scenarios of Alternative 4.
- Thus, available information indicates selenium concentrations are well below the Basin Plan
  objective and are likely to remain so. Any negligible changes in selenium concentrations that may
  occur in the water bodies of the affected environment located upstream of the Delta would not be of
  frequency, magnitude, and geographic extent that would adversely affect any beneficial uses or
  substantially degrade the quality of these water bodies as related to selenium.

## 29 **Delta**

30 Modeling scenarios included assumptions regarding how certain habitat restoration activities (CM2

- and CM4) would affect Delta hydrodynamics. To the extent that restoration actions alter
- 32 hydrodynamics within the Delta region, which affects mixing of source waters, these effects are
- included in this assessment of operations-related water quality changes (i.e., CM1). Other effects of
   CM2-CM21 not attributable to hydrodynamics, for example, additional loading of a constituent to
- the Delta, are discussed within the impact header for CM2-CM21. See Section 8.3.1.3, *Plan Area*, for
   more information.
- Selenium concentrations and threshold comparisons for each of the 11 modeled Delta assessment
   locations under Alternative 4, relative to Existing Conditions and the No Action Alternative, are
- 39 presented in Appendix 8M, *Selenium*, Table M-9b for water, Tables M-14a, through M-14d, and
- 40 Tables M-24a through M-24d for most biota (whole-body fish (excluding sturgeon)), bird eggs
- 41 [invertebrate diet], bird eggs [fish diet], and fish fillets) throughout the Delta, and Tables M-30
- 42 through M-32 for sturgeon at the two western Delta locations. Figures 8-59b and 8-60b present
- 43 graphical distributions of predicted selenium concentration changes (shown as changes in available
- 44 assimilative capacity based on 1.3  $\mu$ g/L) in water at each modeled assessment location for all years.

Appendix 8M, Figure M-22 provides more detail in the form of monthly patterns of selenium
 concentrations in water during the modeling period.

3 All scenarios (H1, H2, H3, and H4) under Alternative 4 would result in small changes in average 4 selenium concentrations in water relative to Existing Conditions and No Action Alternative at all 5 modeled Delta assessment locations (Appendix 8M, Selenium, Table M-9b). Long-term average 6 concentrations at some interior and western Delta locations would increase by 0.01–0.05 µg/L for 7 the entire period modeled (1976–1991), depending on operational scenario. These small increases 8 in selenium concentrations in water would result in small reductions (4% or less) in available 9 assimilative capacity for selenium, relative to the 1.3 µg/L USEPA draft water quality criterion 10 (Figures 8-59b and 8-60b). The long-term average selenium concentrations in water under 11 Alternative 4 Scenarios H1–H4 (range 0.09–0.40 µg/L) would be similar to Existing Conditions (range  $0.09-0.41 \mu g/L$ ) and the No Action Alternative (range  $0.09-0.38 \mu g/L$ ), and would all be 12 13 below the USEPA draft water quality criterion of  $1.3 \,\mu$ g/L (Appendix 8M, *Selenium*, Table M-9b).

14 Relative to Existing Conditions and the No Action Alternative, all scenarios under Alternative 4 15 would result in small changes (approximately 1%) in estimated selenium concentrations in most 16 biota (whole-body fish, bird eggs [invertebrate diet or fish diet], and fish fillets) throughout the 17 Delta, with little difference among locations (Figures 8-61a through 8-64b; Appendix 8M, Selenium, 18 Tables M-24a through M-24d). Level of Concern Exceedance Quotients (i.e., modeled tissue divided 19 by Level of Concern benchmarks) for selenium concentrations in those biota for all years and for 20 drought years are less than 1.0 (indicating low probability of adverse effects). Similarly, Advisory 21 Tissue Level Exceedance Quotients for selenium concentrations in fish fillets for all years and 22 drought years also are less than 1.0. Estimated selenium concentrations in sturgeon for the San 23 Joaquin River at Antioch are predicted to increase by 14–19% relative to Existing Conditions and to 24 the No Action Alternative in all years (from about 4.7 to 5.6 mg/kg dry weight), and those for 25 sturgeon in the Sacramento River at Mallard Island are predicted to increase by 9–11% in all years 26 (from about 4.4 to 4.9 mg/kg dry weight) (Appendix 8M, Tables M-30 and M-31), with the highest 27 percent increase for Scenario H4. Selenium concentrations in sturgeon during drought years are 28 expected to increase by about 3–9% at those locations, with the highest increase in San Joaquin 29 River Antioch in drought years for Scenario H4 (Appendix 8M, Tables M-30 and M-31). Detection of 30 small changes in whole-body sturgeon such as those estimated for the western Delta would require 31 very large sample sizes because of the inherent variability in fish tissue selenium concentrations. 32 Low Toxicity Threshold Exceedance Quotients for selenium concentrations in sturgeon in the 33 western Delta would exceed 1.0 (indicating a higher probability for adverse effects) for drought 34 vears at both locations (as they do for Existing Conditions and the No Action Alternative) and would 35 increase slightly, from 0.94 to 1.1, for all years in the San Joaquin River at Antioch (Appendix 8M, 36 Table M-32).

37 The disparity between larger estimated changes for sturgeon and smaller changes for other biota is 38 attributable largely to differences in modeling approaches, as described in Appendix 8M, *Selenium*. 39 The model for most biota was calibrated to encompass the varying concentration-dependent uptake 40 from waterborne selenium concentrations (expressed as the K<sub>d</sub>, which is the ratio of selenium concentrations in particulates [as the lowest level of the food chain] relative to the waterborne 41 42 concentration) that was exhibited in data for largemouth bass in 2000, 2005, and 2007 at various 43 locations across the Delta. In contrast, the modeling for sturgeon could not be similarly calibrated at 44 the two western Delta locations and used literature-derived uptake factors and trophic transfer 45 factors for the estuary from Presser and Luoma (2013). As noted in the appendix, there was a 46 significant negative log-log relationship of K<sub>d</sub> to waterborne selenium concentration that reflected

- 1 the greater bioaccumulation rates for bass at low waterborne selenium than at higher
- 2 concentrations. (There was no difference in bass selenium concentrations in the Sacramento River
- at Rio Vista in comparison to the San Joaquin River at Vernalis in 2000, 2005, and 2007 [Foe 2010],
- 4 despite a nearly 10-fold difference in waterborne selenium.) Thus, there is more confidence in the
- 5 site-specific modeling based on the Delta-wide model that was calibrated for bass data than in the
- 6 estimates for sturgeon based on "fixed" K<sub>d</sub>s for all years and for drought years without regard to
- 7 waterborne selenium concentration at the two locations in different time periods.
- 8 Increased water residence times could increase the bioaccumulation of selenium in biota, thereby 9 potentially increasing fish tissue and bird egg concentrations of selenium (see residence time 10 discussion in Appendix 8M, Selenium, and Presser and Luoma [2010b]). Thus, residence time was 11 assessed for its relevance to selenium bioaccumulation. Table 8-60a shows the time for neutrally buoyant particles to move through the Delta (surrogate for flow and residence time). Although an 12 13 increase in residence time throughout the Delta is expected under the No Action Alternative, relative 14 to Existing Conditions (because of climate change and sea level rise), the change is fairly small in 15 most areas of the Delta.
- 16 Relative to Existing Conditions and the No Action Alternative, increases in residence times for 17 Alternative 4 would be greater in the East Delta and South Delta than in other sub-regions. Relative 18 to Existing Conditions, annual average residence times for Alternative 4 in the South Delta are 19 expected to increase by more than 10 days (Table 8-60a). Relative to the No Action Alternative, 20 annual average residence times for Alternative 4 in the South Delta are expected to increase by less 21 than 10 days. Increases in residence times for other sub-regions would be smaller, especially as 22 compared to Existing Conditions and the No Action Alternative (which are longer than those 23 modeled for the South Delta). As mentioned above, these results incorporate hydrodynamic effects 24 of both CM1 and CM2 and CM4, and the effects of CM1 cannot be distinguished from the effects of 25 CM2 and CM4. However, it is expected that CM2 and CM4 are substantial drivers of the increased 26 residence time.
- 27 Presser and Luoma (2010b) summarized and discussed selenium uptake in the Bay-Delta (including 28 hydrologic conditions [e.g., Delta outflow and residence time for water], K<sub>d</sub>s [the ratio of selenium 29 concentrations in particulates, as the lowest level of the food chain, relative to the waterborne 30 concentration], and associated tissue concentrations [especially in clams and their consumers, such 31 as sturgeon]). When the Delta Outflow Index (daily average flow per month) decreased by five-fold 32 (73,732 cfs in June 1998 to 12, 251 cfs in October 1998), residence time doubled (from 11 to 22 33 days) and the calculated mean K<sub>d</sub> also doubled (from 3,198 to 6,501). However, when daily average 34 Delta outflow in November 1999 was only 6,951 cfs (i.e., about one-half that in October 1998) and 35 residence time was 70 days, the calculated mean  $K_d$  (7,614) did not increase proportionally.
- 36 Models are not available to quantitatively estimate the level of changes in selenium bioaccumulation 37 as related to residence time, but the effects of residence time are incorporated in the 38 bioaccumulation modeling for selenium that was based on higher K<sub>d</sub> values for drought years in 39 comparison to wet, normal, or all years; see Appendix 8M, Selenium. If increases in fish tissue or bird 40 egg selenium were to occur, the increases would likely be of concern only where fish tissues or bird 41 eggs are already elevated in selenium to near or above thresholds of concern. That is, where biota 42 concentrations are currently low and not approaching thresholds of concern (which, as discussed 43 above, is the case throughout the Delta, except for sturgeon in the western Delta), changes in 44 residence time alone would not be expected to cause them to then approach or exceed thresholds of 45 concern. In consideration of this factor, although the Delta as a whole is a CWA Section 303(d)-listed
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- 1 water body for selenium, and although monitoring data of fish tissue or bird eggs in the Delta are
- 2 sparse, the most likely area in which biota tissues would be at levels high enough that additional
- bioaccumulation due to increased residence time from restoration areas would be a concern is the
- western Delta and Suisun Bay for sturgeon, as discussed above. As shown in Table 8-60a, the overall
   increase in residence time estimated in the western Delta is 4 days relative to Existing Conditions,
- increase in residence time estimated in the western Delta is 4 days relative to Existing Conditions,
  and 2 days relative to the No Action Alternative. Given the available information, these increases are
- 7 small enough that they are not expected to substantially affect selenium bioaccumulation in the
- 8 western Delta. Because CM2 and CM4 are expected to be substantial drivers of the increased
- 9 residence times, further discussion is included in Impact WQ-26 below.
- 10 In summary, relative to Existing Conditions and the No Action Alternative, all scenarios under 11 Alternative 4 would result in essentially no change in selenium concentrations throughout the Delta 12 for most biota (approximately 1% or less), although increases in selenium concentrations are 13 predicted for sturgeon in the western Delta. The Low Toxicity Threshold Exceedance Ouotient for 14 selenium concentrations in sturgeon for all years in the San Joaquin River at Antioch would increase 15 from 0.94 for Existing Conditions and the No Action Alternative to 1.1 for Alternative 4. 16 Concentrations of selenium in sturgeon would exceed only the lower benchmark, indicating a low 17 potential for effects. The modeling of bioaccumulation for sturgeon is less calibrated to site-specific 18 conditions than that for other biota, which was calibrated on a robust dataset for modeling of 19 bioaccumulation in largemouth bass as a representative species for the Delta. Overall, all scenarios 20 under Alternative 4 would not be expected to substantially increase the frequency with which 21 applicable benchmarks would be exceeded in the Delta (there being only a small increase for 22 sturgeon relative to the low benchmark and no exceedance of the high benchmark) or substantially 23 degrade the quality of water in the Delta, with regard to selenium.

# 24 SWP/CVP Export Service Areas

- 25 Alternative 4 scenarios would result in small  $(0.05-0.08 \mu g/L)$  decreases in long-term average 26 selenium concentrations in water at the Banks and Jones pumping plants, relative to Existing 27 Conditions and the No Action Alternative, for the entire period modeled (Appendix 8M, Table M-9b). 28 These decreases in long-term average selenium concentrations in water would result in increases in 29 available assimilative capacity for selenium at these pumping plants, relative to the 1.3 μg/L USEPA 30 draft water quality criterion (Figures 8-59b and 8-60b). The long-term average selenium 31 concentrations in water for Alternative 4, Scenarios H1–H4 (range  $0.16-0.21 \mu g/L$ ) would be well 32 below the USEPA draft water quality criterion of  $1.3 \,\mu$ g/L (Appendix 8M, Table M-9b).
- Relative to Existing Conditions and the No Action Alternative, all scenarios under Alternative 4
  would result in small changes (approximately 1%) in estimated selenium concentrations in biota
  (whole-body fish, bird eggs [invertebrate diet], bird eggs [fish diet], and fish fillets) (Figures 8-61a
  through 8-64b; Appendix 8M, *Selenium*, Tables M-24a through M-24d) at Banks and Jones pumping
  plants. Concentrations in biota would not exceed any selenium benchmarks for Alternative 4
  (Figures 8-61a through 8-64b).
- 39 *NEPA Effects*: Selenium concentrations in water and biota very slightly increase progressively from
   40 Scenario H1 (smallest) to Scenario H4 (largest). However, based on the discussion above, the effects
   41 on selenium (both as waterborne and as bioaccumulated in biota) from all scenarios under
   42 Alternative 4 are not considered to be adverse.
- 43 *CEQA Conclusion*: Key findings discussed in the effects assessment provided above are summarized
   44 here, and are then compared to the CEQA thresholds of significance (defined in Section 8.3.2,

- 1 *Determination of Effects*) for the purpose of making the CEQA impact determination for selenium.
- 2 For additional details on the effects assessment findings that support this CEQA impact
- 3 determination, see the effects assessment discussion that immediately precedes this conclusion.
- 4 There are no substantial point sources of selenium in watersheds upstream of the Delta, and no 5 substantial nonpoint sources of selenium in the watersheds of the Sacramento River and the eastern 6 tributaries. Nonpoint sources in the San Joaquin Valley that contribute selenium to the Delta will be 7 controlled through a TMDL developed by the Central Valley Water Board (2001) for the lower San 8 Joaquin River, established limits for the Grassland Bypass Project, and Basin Plan objectives (Central 9 Valley Regional Water Quality Control Board 2010d; State Water Resources Control Board 2010b, 10 2010c) that are expected to result in decreasing discharges of selenium from the San Joaquin River 11 to the Delta. Consequently, any modified reservoir operations and subsequent changes in river flows under Alternative 4 scenarios, relative to Existing Conditions, are expected to cause negligible 12 13 changes in selenium concentrations in water. Any negligible changes in selenium concentrations 14 that may occur in the water bodies of the affected environment located upstream of the Delta would 15 not be of frequency, magnitude, and geographic extent that would adversely affect any beneficial 16 uses or substantially degrade the quality of these water bodies as related to selenium.
- 17 Relative to Existing Conditions, modeling estimates indicate that all scenarios under Alternative 4 18 would result in essentially no change in selenium concentrations in water or most biota throughout 19 the Delta, with no exceedances of benchmarks for biological effects. The Low Toxicity Threshold 20 Exceedance Quotient for selenium concentrations in sturgeon for all years in the San Joaquin River 21 at Antioch would increase slightly, from 0.94 for Existing Conditions to 1.1 for Alternative 4. 22 Concentrations of selenium in sturgeon would exceed only the lower benchmark, indicating a low 23 potential for effects. Overall, Alternative 4 would not be expected to substantially increase the 24 frequency with which applicable benchmarks would be exceeded in the Delta (there being only a 25 small increase for sturgeon exceedance relative to the low benchmark for sturgeon and no 26 exceedance of the high benchmark) or substantially degrade the quality of water in the Delta, with 27 regard to selenium.
- Assessment of effects of selenium in the SWP. CVP Export Service Areas is based on effects on
   selenium concentrations at the Banks and Jones pumping plants. Relative to Existing Conditions, all
   scenarios under Alternative 4 would cause no increase in the frequency with which applicable
   benchmarks would be exceeded, and would slightly improve the quality of water in selenium
   concentrations at the Banks and Jones pumping plants.
- 33 Based on the above, selenium concentrations that would occur in water under all Alternative 4 34 scenarios would not cause additional exceedances of applicable state or federal numeric or narrative 35 water quality objectives/criteria, or other relevant water quality effects thresholds identified for this assessment (Table 8-54), by frequency, magnitude, and geographic extent that would result in 36 37 adverse effects to one or more beneficial uses within affected water bodies. In comparison to 38 Existing Conditions, water quality conditions under all scenarios for Alternative 4 would not 39 increase levels of selenium by frequency, magnitude, and geographic extent such that the affected 40 environment would be expected to have measurably higher body burdens of selenium in aquatic 41 organisms, thereby substantially increasing the health risks to wildlife (including fish) or humans 42 consuming those organisms. Water quality conditions under these alternative scenarios with 43 respect to selenium would not cause long-term degradation of water quality in the affected 44 environment, and therefore would not result in use of available assimilative capacity such that 45 exceedances of water quality objectives/criteria would be likely and would result in substantially

- increased risk for adverse effects to one or more beneficial uses. All scenarios under this alternative
   would not further degrade water quality by measurable levels, on a long-term basis, for selenium
   and, thus, cause the CWA Section 303(d)-listed impairment of beneficial use to be made discernibly
   worse. This impact is considered to be less than significant. No mitigation is required.
- Impact WQ-26: Effects on Selenium Concentrations Resulting from Implementation of CM2 CM21
- *NEPA Effects*: In general, with the possible exception of changes in Delta hydrodynamics resulting
  from habitat restoration, CM2–CM21 would not substantially increase selenium concentrations in
  the water bodies of the affected environment. Modeling scenarios included assumptions regarding
  how certain habitat restoration activities (CM2 and CM4) would affect Delta hydrodynamics, and
  thus such effects of these restoration measures were included in the assessment of CM1 facilities
  operations and maintenance (see Impact WQ-25).
- 13 As discussed in Impact WQ-25, implementation of these conservation measures may increase water 14 residence time within the restoration areas. Increased restoration area water residence times could 15 increase the bioaccumulation of selenium in biota, thereby potentially increasing fish tissue and bird 16 egg concentrations of selenium (see residence time discussion in Appendix 8M, Selenium, and 17 Presser and Luoma [2010b]). Models are not available to quantitatively estimate the level of changes 18 in selenium bioaccumulation as related to residence time, but the effects of residence time are 19 incorporated in the bioaccumulation modeling for selenium that was based on higher K<sub>d</sub> values for 20 drought years in comparison to wet, normal, or all years; see Appendix 8M, Selenium. If increases in 21 fish tissue or bird egg selenium were to occur, the increases would likely be of concern only where 22 fish tissues or bird eggs are already elevated in selenium to near or above thresholds of concern. 23 That is, where biota concentrations are currently low and not approaching thresholds of concern 24 (which, as discussed above, is the case throughout the Delta, except for sturgeon in the western 25 Delta), changes in residence time alone would not be expected to cause them to then approach or 26 exceed thresholds of concern. In consideration of this factor, although the Delta as a whole is a CWA 27 Section 303(d)-listed water body for selenium, and although monitoring data of fish tissue or bird 28 eggs in the Delta are sparse, the most likely area in which biota tissues would be at levels high 29 enough that additional bioaccumulation due to increased residence time from restoration areas 30 would be a concern is the western Delta and Suisun Bay for sturgeon, as discussed above. As shown 31 in Table 8-60a, the overall increase in residence time estimated in the western Delta is 4 days 32 relative to Existing Conditions, and 2 days relative to the No Action Alternative. Given the available 33 information, these increases are small enough that they are not expected to substantially affect 34 selenium bioaccumulation in the western Delta.
- 35 The western Delta and Suisun Bay receive elevated selenium loads from North San Francisco Bay 36 (including San Pablo Bay, Carquinez Strait, and Suisun Bay) and from the San Joaquin River. The San 37 Francisco Bay Water Board is conducting a TMDL project to address selenium toxicity in the North 38 San Francisco Bay (North Bay), defined to include a portion of the Delta, Suisun Bay, Carquinez 39 Strait, San Pablo Bay, and the Central Bay (State Water Resources Control Board 2011). The North 40 Bay selenium TMDL will identify and characterize selenium sources to the North Bay and the 41 processes that control the uptake of selenium by wildlife. The TMDL will quantify selenium loads, 42 develop and assign waste load and load allocations among sources, and include an implementation 43 plan designed to achieve the TMDL and protect beneficial uses. Nonpoint sources of selenium in the 44 San Joaquin Valley that contribute selenium to the San Joaquin River, and thus the Delta and Suisun 45 Bay, will be controlled through a TMDL developed by the Central Valley Water Board (2001) for the

- lower San Joaquin River, established limits for the Grassland Bypass Project, and Basin Plan
   objectives (Central Valley Regional Water Quality Control Board 2010d; State Water Resources
- 3 Control Board 2010b and 2010c) that are expected to result in decreasing discharges of selenium
- 4 from the San Joaquin River to the Delta.

5 The South Delta receives elevated selenium loads from the San Joaquin River, and as Table 8-60a 6 shows, residence times in this area are expected to increase on an annual average by 11 days 7 relative to Existing Conditions, and 9 days relative to the No Action Alternative. However, as 8 discussed in Impact WQ-25, biota concentrations in the South Delta are not approaching levels of 9 concern. Furthermore, in contrast to Suisun Bay and possibly the western Delta in the future, the 10 South Delta lacks the overbite clam (Corbula [Potamocorbula] amurensis), which is considered a key 11 driver of selenium bioaccumulation in Suisun Bay, due to its high bioaccumulation of selenium and its role in the benthic foodweb that includes long-lived sturgeon. The south Delta does have 12 13 *Corbicula fluminea*, another bivalve that bioaccumulates selenium, but to a lesser degree than the 14 overbite clam (Lee et al. 2006). Also, as mentioned above, nonpoint sources of selenium in the San 15 Joaquin Valley that contribute selenium to the Delta will be controlled through a TMDL developed by 16 the Central Valley Water Board (2001) for the lower San Joaquin River, established limits for the 17 Grassland Bypass Project, and Basin Plan objectives (Central Valley Regional Water Quality Control 18 Board 2010d; State Water Resources Control Board 2010b and 2010c) that are expected to result in 19 decreasing discharges of selenium from the San Joaquin River to the Delta. Further, if selenium 20 levels in the San Joaquin River are not sufficiently reduced via these efforts, it is expected that the 21 State Water Board and Central Valley Water Board would initiate additional TMDLs to further 22 control nonpoint sources of selenium. Given the available information, these increases are small enough that they are not expected to cause selenium concentrations in biota in the south Delta to 23 24 approach or exceed thresholds of concern.

25 Wetland restoration areas will not be designed such that water flows in and does not flow out. 26 Exchange of water between the restoration areas and existing Delta channels is an important design 27 factor, since one goal of the restoration areas is to export food produced in these areas to the rest of 28 the Delta (see BDCP Chapter 3, Conservation Strategy, Section 3.3, Biological Goals and Objectives). 29 Thus, these areas can be thought of as "flow-through" systems. Consequently, although water 30 residence times associated with BDCP restoration could increase, they are not expected to increase 31 without bound, and selenium concentrations in the water column would not continue to build up 32 and be recycled in sediments and organisms as may be the case within a closed system.

33 However, because increases in bioavailable selenium in the habitat restoration areas are uncertain, 34 proposed avoidance and minimization measures would require evaluating risks of selenium 35 exposure at a project level for each restoration area, minimizing to the extent feasible potential risk 36 of additional bioaccumulation, and monitoring selenium levels in fish and/or wildlife to establish 37 whether, or to what extent, additional bioaccumulation is occurring. See Appendix 3B, 38 Environmental Commitments, AMMs, and CMs, for a description of the environmental commitment 39 the project proponents are making with respect to Selenium Management; and Appendix 3.C of the 40 BDCP for additional detail on this avoidance and minimization measure (AMM27). Data generated as 41 part of the avoidance and minimization measures will assist the State and Regional Water Boards in 42 determining whether beneficial uses are being impacted by selenium, and thus will provide the data 43 necessary to support regulatory actions (including additional TMDL development), should such 44 actions be warranted.

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- 1 Given the factors discussed in the assessment above, any increases in bioaccumulation rates from
- 2 waterborne selenium that could occur in some areas as a result of increased water residence time
- 3 would not be of sufficient magnitude and geographic extent that any portion of the Delta would be
- 4 expected to have measurably higher body burdens of selenium in aquatic organisms and, therefore,
- 5 would not substantially increase risk for adverse effects to beneficial uses. Furthermore, although
- 6 the Delta is a 303(d)-listed water body for selenium, given the discussion in the assessment above, it
- 7 is unlikely that restoration areas would result in measurable increases in selenium in fish tissues or
- 8 bird eggs such that the beneficial use impairment would be made discernibly worse.
- 9 Because it is unlikely that substantial increases in selenium in fish tissues or bird eggs would occur
- such that effects on aquatic life beneficial uses would be anticipated, and because of the avoidance
   and minimization measures that are designed to further minimize and evaluate the risk of such
   increases, the effects of WQ-26 are considered not adverse.
- *CEQA Conclusion*: There would be no substantial, long-term increase in selenium concentrations in
   water in the rivers and reservoirs upstream of the Delta, water in the Delta, or the waters exported
   to the CVP and SWP service areas due to implementation of CM2–CM21 relative to Existing
   Conditions. Waterborne selenium concentrations under this alternative would not exceed applicable
   water quality objectives/criteria.
- 18 Given the factors discussed in the assessment above, any increases in bioaccumulation rates from 19 waterborne selenium that could occur in some areas as a result of increased water residence times 20 would not be of sufficient magnitude and geographic extent that any portion of the Delta would be 21 expected to have measurably higher body burdens of selenium in aquatic organisms, and therefore 22 would not substantially increase risk for adverse effects to beneficial uses. CM2-CM21 would not 23 cause long-term degradation of water quality resulting in sufficient use of available assimilative 24 capacity such that occasionally exceeding water quality objectives/criteria would be likely. Also, 25 CM2–CM21 would not result in substantially increased risk for adverse effects to any beneficial uses. 26 Furthermore, although the Delta is a 303(d)-listed water body for selenium, given the discussion in 27 the assessment above, it is unlikely that restoration areas would result in measurable increases in 28 selenium in fish tissues or bird eggs such that the beneficial use impairment would be made 29 discernibly worse.
- Because it is unlikely that substantial increases in selenium in fish tissues or bird eggs would occur such that effects on aquatic life beneficial uses would be anticipated, and because of the avoidance and minimization measures that are designed to further minimize and evaluate the risk of such increases (see Appendix 3.C of the BDCP for more detail on AMM27) also described as the Selenium Management environmental commitment (see Appendix 3B, *Environmental Commitments, AMMs, and CMs*), this impact is considered less than significant. No mitigation is required.

# Impact WQ-27: Effects on Trace Metal Concentrations Resulting from Facilities Operations and Maintenance (CM1)

- 38 Upstream of the Delta
- Relative to Existing Conditions and the No Action Alternative, under Alternative 4, Scenarios H1–H4,
- 40 sources of trace metals would not be expected to change substantially with exception to sources
- 41 related to population growth, such as increased municipal wastewater discharges and development
- 42 contributing to increased urban dry and wet weather runoff. Facility operations could have an effect
- 43 on these sources if concentrations of dissolved metals were closely correlated to river flow,

- suggesting that changes in river flow, and the related capacity to dilute these sources, could
   ultimately have a substantial effect on long-term metals concentrations.
- On the Sacramento River, available dissolved trace metals data and river flow at Freeport are poorly
  associated (Appendix 8N, *Trace Metals*, Figure 1). Similarly, dissolved copper, iron, and manganese
  concentrations on the San Joaquin River at Vernalis are poorly associated (Appendix 8N, Figure 2).
  While there is an insufficient number of data for the other trace metals to observe trends at Vernalis,
  it is reasonable to assume that these metals similarly show poor association to San Joaquin River
  flow, as shown for the corresponding dissolved metals on the Sacramento River.
- 9 Given the poor association of dissolved trace metal concentrations with flow, river flow rate and 10 reservoir storage reductions that would occur under Alternative 4. Scenarios H1-H4, relative to 11 Existing Conditions and the No Action Alternative, would not be expected to result in a substantial 12 adverse change in trace metal concentrations in the reservoirs and rivers upstream of the Delta. As 13 such, the Alternative 4, Scenarios H1-H4, would not be expected to substantially increase the 14 frequency with which applicable Basin Plan objectives or CTR criteria would be exceeded in water 15 bodies of the affected environment located upstream of the Delta or substantially degrade the 16 quality of these water bodies, with regard to trace metals.

## 17 **Delta**

- 18 For metals of primarily aquatic life concern (copper, cadmium, chromium, lead, nickel, silver, and 19 zinc), average and 95<sup>th</sup> percentile trace metal concentrations of the primary source waters to the 20 Delta are very similar, with difference typically not greater than a factor of 2 to 5 (Appendix 8N, 21 Tables 1–7). For example, average dissolved copper concentrations on the Sacramento River, San 22 Joaquin River, and Bay (Martinez) are 1.7  $\mu$ g/L, 2.4  $\mu$ g/L, and 1.7  $\mu$ g/L, respectively. The 95<sup>th</sup> 23 percentile dissolved copper concentrations on the Sacramento River, San Joaquin River, and Bay 24 (Martinez) are 3.4  $\mu$ g/L, 4.5  $\mu$ g/L, and 2.4  $\mu$ g/L, respectively. Given this similarity, very large 25 changes in source water fraction would be necessary to effect a relatively small change in trace 26 metal concentration at a particular Delta location. Moreover, average and 95<sup>th</sup> percentile trace metal 27 concentrations for these primary source waters are all below their respective water quality criteria, 28 including those that are hardness-based without a WER adjustment (Tables 8-51 and 8-52). No 29 mixing of these three source waters could result in a metal concentration greater than the highest 30 source water concentration, and given that the average and 95<sup>th</sup> percentile source water 31 concentrations for copper, cadmium, chromium, lead, nickel, silver, and zinc do not exceed their 32 respective criteria, more frequent exceedances of criteria in the Delta would not occur under the 33 operational scenario for this alternative.
- 34 For metals of primarily human health and drinking water concern (arsenic, iron, manganese), 35 average and 95<sup>th</sup> percentile concentrations are also very similar (Appendix 8N, *Trace Metals*, Tables 36 8–10). The arsenic criterion was established to protect human health from the effects of long-term 37 chronic exposure, while secondary maximum contaminant levels for iron and manganese were 38 established as reasonable goals for drinking water quality. The primary source water average 39 concentrations for arsenic, iron, and manganese are below these criteria. No mixing of these three 40 source waters could result in a metal concentration greater than the highest source water 41 concentration, and given that the average water concentrations for arsenic, iron, and manganese do 42 not exceed water quality criteria, more frequent exceedances of drinking water criteria in the Delta 43 would not be expected to occur under this alternative.

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- 1 Relative to Existing Conditions and the No Action Alternative, facilities operation under Alternative
- 2 4, Scenarios H1–H4, would result in negligible change in trace metal concentrations throughout the
- 3 Delta. The operational scenarios of Alternative 4 would not be expected to substantially increase the
- 4 frequency with which applicable Basin Plan objectives or CTR criteria would be exceeded in the
- 5 Delta or substantially degrade the quality of water in the Delta, with regard to trace metals.

#### 6 SWP/CVP Export Service Areas

7 Alternative 4, Scenarios H1–H4, would not result in substantial increases in trace metal 8 concentrations in the water exported from the Delta or diverted from the Sacramento River through 9 the proposed conveyance facilities. As such, there is not expected to be substantial changes in trace 10 metal concentrations in the SWP/CVP export service area waters under any operational scenario of 11 Alternative 4, relative to Existing Conditions or the No Action Alternative. As such, Alternative 4, 12 Scenarios H1–H4, would not be expected to substantially increase the frequency with which 13 applicable Basin Plan objectives or CTR criteria would be exceeded in the water bodies of the 14 affected environment in the SWP and CVP Service Area or substantially degrade the quality of these 15 water bodies, with regard to trace metals.

- *NEPA Effects:* In summary, relative to the No Action Alternative, Alternative 4, Scenarios H1–H4,
   would not cause a substantial increase in long-term average trace metals concentrations within the
   affected environment, nor would it cause an increased frequency of water quality objective/criteria
   exceedances within the affected environment. The effect on trace metals is determined not to be
   adverse.
- *CEQA Conclusion*: Key findings discussed in the effects assessment relative to Existing Conditions is
   provided above are summarized here, and are then compared to the CEQA thresholds of significance
   (defined in Section 8.3.2, *Determination of Effects*) for the purpose of making the CEQA impact
   determination for this constituent. For additional details on the effects assessment findings that
   support this CEQA impact determination, see the effects assessment discussion that immediately
   precedes this conclusion.
- While greater water demands under the operational scenarios of Alternative 4 would alter the
  magnitude and timing of reservoir releases north, south and east of the Delta, these activities would
  have no substantial effect on the various watershed sources of trace metals. Moreover, long-term
  average flow and trace metals at Sacramento River at Hood and San Joaquin River at Vernalis are
  poorly correlated; therefore, changes in river flows would not be expected to cause a substantial
  long-term change in trace metal concentrations upstream of the Delta.
- 33 Average and 95<sup>th</sup> percentile trace metal concentrations are very similar across the primary source 34 waters to the Delta. Given this similarity, very large changes in source water fraction would be 35 necessary to effect a relatively small change in trace metal concentration at a particular Delta 36 location. Moreover, average and 95<sup>th</sup> percentile trace metal concentrations for these primary source 37 waters are all below their respective water quality criteria, including those that are hardness-based 38 without a WER adjustment. No mixing of these three source waters could result in a metal 39 concentration greater than the highest source water concentration, and given that trace metals do 40 not already exceed water quality criteria, more frequent exceedances of criteria in the Delta would 41 not be expected to occur under any operational scenario of Alternative 4.
- The assessment of Alternative 4, Scenarios H1–H4, effects on trace metals in the SWP/CVP Export
   Service Areas is based on assessment of changes in trace metal concentrations at Banks and Jones

1 pumping plants. As just discussed regarding similarities in Delta source water trace metal

- concentrations, no operational scenario of Alternative 4 is expected to result in substantial changes
   in trace metal concentrations in Delta waters, including Banks and Jones pumping plants, therefore
- 4 effects on trace metal concentrations in the SWP/CVP Export Service Area are expected to be
- 5 negligible.

6 Based on the above, there would be no substantial long-term increase in trace metal concentrations 7 in the rivers and reservoirs upstream of the Delta, in the Delta Region, or the SWP/CVP export 8 service area waters under any operational scenario of Alternative 4 relative to Existing Conditions. 9 As such, this alternative is not expected to cause additional exceedance of applicable water quality 10 objectives by frequency, magnitude, and geographic extent that would cause adverse effects on any 11 beneficial uses of waters in the affected environment. Because trace metal concentrations are not 12 expected to increase substantially, no long-term water quality degradation for trace metals is expected to occur and, thus, no adverse effects to beneficial uses would occur. Furthermore, any 13 14 negligible changes in long-term trace metal concentrations that may occur in water bodies of the 15 affected environment would not be expected to make any existing beneficial use impairments 16 measurably worse. The trace metals discussed in this assessment are not considered 17 bioaccumulative, and thus would not directly cause bioaccumulative problems in aquatic life or

18 humans. This impact is considered to be less than significant. No mitigation is required.

# Impact WQ-28: Effects on Trace Metal Concentrations Resulting from Implementation of CM2-CM21

21 **NEPA Effects:** Implementation of CM2–CM21 present no new sources of trace metals to the affected 22 environment, including areas upstream of the Delta, within the Delta, or in the SWP and CVP service 23 areas. However, CM19, which would fund projects to contribute to reducing pollutant discharges in 24 urban stormwater, would be expected to reduce trace metal loading to surface waters of the affected 25 environment. The remaining conservation measures would not be expected to affect trace metal 26 levels, because they are actions that do not affect the presence of trace metal sources. As they 27 pertain to trace metals, implementation of these conservation measures would not be expected to 28 adversely affect beneficial uses of the affected environment or substantially degrade water quality 29 with respect to trace metals.

In summary, implementation of CM2-CM21 under Alternative 4 relative to Existing Conditions and
 the No Action Alternative, would have negligible, if any, effect on trace metals concentrations. The
 effect on trace metals from implementing CM2-CM21 is determined not to be adverse.

33 **CEQA Conclusion:** Implementation of CM2–CM21 under Alternative 4 would not cause substantial 34 long-term increase in trace metal concentrations in the rivers and reservoirs upstream of the Delta, 35 in the Delta Region, or the SWP/CVP export service area. As such, this alternative is not expected to 36 cause additional exceedance of applicable water quality objectives by frequency, magnitude, and 37 geographic extent that would cause adverse effects on any beneficial uses of waters in the affected 38 environment. Because trace metal concentrations are not expected to increase substantially, no 39 long-term water quality degradation for trace metals is expected to occur and, thus, no adverse 40 effects to beneficial uses would occur. Furthermore, any negligible changes in long-term trace metal 41 concentrations that may occur throughout the affected environment would not be expected to make 42 any existing beneficial use impairments measurably worse. The trace metals discussed in this

43 assessment are not considered bioaccumulative, and thus would not directly cause bioaccumulative

problems in aquatic life or humans. This impact is considered to be less than significant. No
 mitigation is required.

# Impact WQ-29: Effects on TSS and Turbidity Resulting from Facilities Operations and Maintenance (CM1)

### 5 **Upstream of the Delta**

TSS concentrations and turbidity levels in rivers upstream of the Delta are affected primarily by: 1)
TSS concentrations and turbidity levels of the water released from the upstream reservoirs, 2)
erosion occurring within the river channel beds, which is affected by river flow velocity and bank
protection, 3) TSS concentrations and turbidity levels of tributary inflows, point-source inputs, and
nonpoint runoff as influenced by surrounding land uses; and 4) phytoplankton, zooplankton and
other biological material in the water.

12 Alternative 4, Scenarios H1–H4, would alter the magnitude and timing of water releases from 13 reservoirs upstream of the Delta relative to Existing Conditions and the No Action Alternative, which 14 in turn would alter downstream river flows. With respect to TSS and turbidity, an increase in river 15 flow is generally the concern, as this increases shear stress on the channel, suspending particles 16 resulting in higher TSS concentrations and turbidity levels. Schoellhamer et al. (2007b) noted that 17 suspended sediment concentration was more affected by season than flow, with the higher 18 concentrations for a given flow rate occurring during "first flush events" and lower concentrations 19 occurring during spring snowmelt events. Because of such a relationship, the changes in mean 20 monthly average river flows under the operational scenarios of Alternative 4 are not expected to 21 cause river TSS concentrations or turbidity levels (highs, lows, typical conditions) to be outside the 22 ranges occurring under Existing Conditions or the No Action Alternative. Consequently, this 23 alternative is expected to have minimal effect on TSS concentrations and turbidity levels in the 24 reservoirs and rivers upstream of the Delta.

Changes in land use that would occur relative to Existing Conditions and the No Action Alternative
 could have minor effects on TSS concentrations and turbidity levels throughout this portion of the
 affected environment. Site-specific and temporal exceptions may occur due to localized temporary
 construction activities, dredging activities, development, or other land use changes. These localized
 actions would generally require agency permits that would regulate and limit both their short-term
 and long-term effects on TSS concentrations and turbidity levels to less-than-substantial levels.

## 31 Delta

TSS concentrations and turbidity levels in Delta waters are affected by TSS concentrations and
 turbidity levels of the Delta inflows (and associated sediment load). TSS concentrations and

- turbidity levels within Delta waters also are affected by fluctuation in flows within the channels due
   to the tides, with sediments depositing as flow velocities and turbulence are low at periods of slack
   tide, and sediments becoming suspended when flow velocities and turbulence increase when tides
- are near the maximum. TSS and turbidity variations can also be attributed to phytoplankton,
  zooplankton and other biological material in the water.
- 39 Under Alternative 4, Scenarios H1–H4, any land use changes that may occur under this alternative
- 40 would not be expected to have permanent, substantial effects on TSS concentrations and turbidity
- 41 levels of Delta waters, relative to Existing Conditions or the No Action Alternative. Furthermore, this
- 42 alternative would not cause the TSS concentrations or turbidity levels in the rivers contributing

- 1 inflows to the Delta to be outside the ranges occurring under Existing Conditions or the No Action
- 2 Alternative. Consequently, this alternative is expected to have minimal effect on TSS concentrations
- 3 and turbidity levels in the Delta region. As such, any minor TSS and turbidity changes that may occur
- 4 under Alternative 4, Scenarios H1–H4, would not be of sufficient frequency, magnitude, and
- 5 geographic extent that would result in adverse effects on beneficial uses in the Delta region, or
- 6 substantially degrade the quality of these water bodies, with regard to TSS and turbidity.

### 7 SWP/CVP Export Service Areas

8 The operational scenarios of Alternative 4 are expected to have minimal effect on TSS

- 9 concentrations and turbidity levels in Delta waters, including water exported at the south Delta
  10 pumps, relative to Existing Conditions or the No Action Alternative. As such, Alternative 4 is
  11 expected to have minimal effect on TSS concentrations and turbidity levels in the SWP/CVP Export
  12 Service Areas waters.
- *NEPA Effects*: The effects on TSS and turbidity from implementing any operational scenario of
   Alternative 4 is determined to not be adverse.
- *CEQA Conclusion*: Key findings discussed in the effects assessment relative to Existing Conditions is
   provided above are summarized here, and are then compared to the CEQA thresholds of significance
   (defined in Section 8.3.2, *Determination of Effects*) for the purpose of making the CEQA impact
   determination for this constituent. For additional details on the effects assessment findings that
   support this CEQA impact determination, see the effects assessment discussion that immediately
   precedes this conclusion.
- 21 Changes in river flow rate and reservoir storage that would occur under the operational scenarios of 22 Alternative 4, relative to Existing Conditions, would not be expected to result in a substantial 23 adverse change in TSS concentrations and turbidity levels in the reservoirs and rivers upstream of 24 the Delta, given that suspended sediment concentrations are more affected by season than flow. 25 Site-specific and temporal exceptions may occur due to localized temporary construction activities, 26 dredging activities, development, or other land use changes would be site-specific and temporal, 27 which would be regulated to limit both their short-term and long-term effects on TSS and turbidity 28 levels to less than substantial levels.
- Within the Delta, geomorphic changes associated with sediment transport and deposition are
  usually gradual, occurring over years, and high storm event inflows would not be substantially
  affected. Thus, it is expected that the TSS concentrations and turbidity levels in the affected channels
  would not be substantially different from the levels under Existing Conditions. Consequently, this
  alternative is expected to have minimal effect on TSS concentrations and turbidity levels in the Delta
  region, relative to Existing Conditions.
- There is not expected to be substantial, if even measurable, changes in TSS concentrations and turbidity levels in the SWP/CVP Export Service Areas waters under any operational scenario of Alternative 4, relative to Existing Conditions, because as stated above, this alternative is not expected to result in substantial changes in TSS concentrations and turbidity levels at the south
- 39 Delta export pumps, relative to Existing Conditions.
- 40 Therefore, this alternative is not expected to cause additional exceedance of applicable water quality
- 41 objectives where such objectives are not exceeded under Existing Conditions. Because TSS
- 42 concentrations and turbidity levels are not expected to be substantially different, long-term water
- 43 quality degradation is not expected, and, thus, beneficial uses are not expected to be adversely

affected. Finally, TSS and turbidity are neither bioaccumulative nor Clean Water Act Section 303(d)
 listed constituents. This impact is considered to be less than significant. No mitigation is required.

# 3 Impact WQ-30: Effects on TSS and Turbidity Resulting from Implementation of CM2–CM21

4 **NEPA Effects:** Creation of habitat and open water through implementation of CM2–CM11 could 5 affect Delta hydrodynamics and, thus, erosion and deposition potential in certain Delta channels. 6 The magnitude of increases in TSS concentrations and turbidity levels in the affected channels due 7 to higher potential of erosion cannot be readily quantified. The increases in TSS concentrations and 8 turbidity levels in the affected channels could be substantial in localized areas, depending on how 9 rapidly the Delta hydrodynamics are altered and the channels equilibrate with the new tidal flux 10 regime, after implementation of this alternative. However, geomorphic changes associated with 11 sediment transport and deposition are usually gradual, occurring over years. Within the 12 reconfigured channels there could be localized increases in TSS concentrations and turbidity levels, 13 but within the greater Plan Area it is expected that the TSS concentrations and turbidity levels 14 would not be substantially different from the levels under the No Action Alternative.

- 15 CM19, which would fund projects to contribute to reducing pollutant discharges in stormwater,
- 16 would be expected to reduce TSS and turbidity in urban discharges relative to the No Action
- 17 Alternative. The remaining conservation measures would not be expected to affect TSS
- concentrations and turbidity levels, because they are actions that do not affect the presence of TSSand turbidity sources.
- 20 The effects on TSS and turbidity from implementing CM2–CM21 is determined to not be adverse.

21 **CEQA Conclusion:** It is expected that the TSS concentrations and turbidity levels Upstream of the 22 Delta, in the Plan Area, and the SWP/CVP Export Service Areas due to implementation of CM2-CM21 23 under Alternative 4 would not be substantially different relative to Existing Conditions, except 24 within localized areas of the Delta modified through creation of habitat and open water. Therefore, 25 this alternative is not expected to cause additional exceedance of applicable water quality objectives 26 where such objectives are not exceeded under Existing Conditions. Because TSS concentrations and 27 turbidity levels Upstream of the Delta, in the greater Plan Area, and in the SWP/CVP Export Service 28 Areas are not expected to be substantially different, long-term water quality degradation is not 29 expected relative to TSS and turbidity, and, thus, beneficial uses are not expected to be adversely 30 affected. Finally, TSS and turbidity are neither bioaccumulative nor Clean Water Act Section 303(d) 31 listed constituents. This impact is considered to be less than significant. No mitigation is required.

# Impact WQ-31: Water Quality Effects Resulting from Construction-Related Activities (CM1-CM21)

34 This section addresses construction-related water quality effects to constituents of concern other 35 than effects caused by changes in the operations and maintenance of CM1-CM21, which are 36 addressed in terms of constituent-specific impact assessments elsewhere in this chapter. The conveyance features for CM1 under Alternative 4 would be very similar to those discussed for 37 38 Alternative 1A and most of the construction activity would occur in the Delta. The primary 39 difference between Alternative 4 and Alternative 1A is that under Alternative 4, there would be two 40 fewer intakes and two fewer pumping plant locations, which would result in a reduced level of 41 construction activity. However, construction techniques and locations of major features of the 42 conveyance system within the Delta would be similar. Alternative 4 additionally would include 43 construction of an operable barrier at the head of Old River. The remainder of the facilities

- 1 constructed under Alternative 4, including CM2–CM21, would be very similar to, or the same as,
- 2 those to be constructed for Alternative 1A. Few, if any, of the CM1–CM21 actions involve
- 3 construction work in the SWP and CVP Service Area or areas upstream of the Delta. The
- 4 conservation measures, or components of measures, that are anticipated to be constructed in areas
- upstream of the Delta would be limited to: 1) *CM2 Yolo Bypass Fisheries Enhancement* (i.e., the
  Fremont Weir component of the action), 2) *CM18 Conservation Hatcheries* (i.e., the new hatchery
- 7 facility), and 3) *CM19 Urban Stormwater Treatment*. Anticipated construction activities that may
- 8 occur under CM11–CM21, if any, would involve relatively minor disturbances, and thus would not be
- 9 anticipated to result in substantial discharges of any constituents of concern.
- 10 Within the Delta, the construction-related activities for Alternative 4 would be most extensive for 11 CM1 involving the new water conveyance facilities. Construction of water conveyance facilities 12 would involve vegetation removal, material storage and handling, excavation, overexcavation for 13 facility foundations, surface grading, trenching, road construction, levee construction, construction 14 site dewatering, soil stockpiling, RTM dewatering basin construction and storage operations, and 15 other general facility construction activities (i.e., concrete, steel, carpentry, and other building 16 trades) over approximately 7,500 acres during the course of constructing the facilities. Vegetation 17 would be removed (via grubbing and clearing) and grading and other earthwork would be 18 conducted at the intakes, pumping plants, the intermediate forebay, the expanded Clifton Court 19 Forebay, culvert siphon between the northern cell of the expanded Clifton Court Forebay to a new 20 canal to the Jones Pumping Plant and a siphon under the Byron Highway into a short segment of 21 canal leading to the Banks Pumping Plant, borrow areas, RTM and spoil storage areas, setback and 22 transition levees, sedimentation basins, solids handling facilities, transition structures, surge shafts 23 and towers, substations, transmission line footings, access roads, concrete batch plants, fuel stations, 24 bridge abutments, barge unloading facilities, and laydown areas. Construction of each intake would 25 take nearly 4 years to complete.
- 26 Construction activities necessary to develop the new habitat restoration areas for CM2 and CM4– 27 CM10 including restored tidal wetlands, floodplain, and related channel margin and off-channel 28 habitats, would likely involve a variety of extensive conventional clearing and grading activities on 29 relatively dry sites of the Delta that are currently separated from the Delta channels by levees. 30 Construction would involve new setback levees, excavation and soil placement for new wetland and 31 other habitat feature development, and a variety of potential in-water construction activities such as 32 excavation, sediment dredging, levee breaching, and hauling and placement or disposal of excavated 33 sediment or dredge material. Construction activities for the proposed restoration sites, due to the 34 direct connectivity with Delta channels, have the potential to result in direct discharge of eroded soil 35 and construction-related contaminants, or indirectly through erosion and site inundation during the 36 weeks or months following construction prior to stabilization of newly contoured and restored 37 landforms and colonization by vegetation.
- 38 **NEPA Effects:** The types and magnitude of potential construction-related water quality effects 39 associated with implementation of CM1-CM21 under Alternative 4 would be very similar to the 40 effects discussed for Alternative 1A, and the effects anticipated with implementation of CM2–CM21 41 would be essentially identical. Potential construction-related water quality effects may include 42 discharges of turbidity/TSS due to the erosion of disturbed soils and associated sedimentation 43 entering surface water bodies or other construction-related wastes (e.g., concrete, asphalt, cleaning 44 agents, paint, and trash). Construction activities also may result in temporary or permanent changes 45 in stormwater generation or drainage and runoff patterns (i.e., velocity, volume, and direction) that 46 may cause or contribute to soil erosion and offsite sedimentation, such as creation of additional

impervious surfaces (e.g., pavement, buildings, compacted soils), blockage or restriction of existing
 drainage channels, or general surface drainage changes from grading and excavation activity.
 Additionally, the use of heavy earthmoving equipment may result in spills and leakage of oils,
 gasoline, diesel fuel, and related petroleum contaminants used in the fueling and operation of such
 construction equipment.

6 Land surface grading and excavation activities, or exposure of disturbed sites immediately following 7 construction and prior to stabilization, could result in rainfall- and stormwater-related soil erosion, 8 runoff, and offsite sedimentation in surface water bodies. The initial runoff following construction, 9 or return of seasonal rains to previously disturbed sites, can result in runoff with peak pollutant 10 levels and is referred to as "first flush" storm events. Soil erosion and runoff can also result in 11 increased concentrations and loading of organic matter, nutrients (nitrogen and phosphorus), and 12 other contaminants contained in the soil such as trace metals, pesticides, or animal-related 13 pathogens. Graded and exposed soils also can be compacted by heavy machinery, resulting in 14 reduced infiltration of rainfall and runoff, thus increasing the rate of runoff (and hence 15 contaminants) to downstream water bodies.

16 Construction activities also would be anticipated to involve the transport, handling, and use of a 17 variety of hazardous substances and non-hazardous materials that may adversely affect water 18 quality if discharged inadvertently to construction sites or directly to water bodies. Typical 19 construction-related contaminants include petroleum products for refueling and maintenance of 20 machinery (e.g., fuel, oils, solvents), concrete, paints and other coatings, cleaning agents, debris and 21 trash, and human wastes. Construction activities also would involve large material storage and 22 laydown areas, and occasional accidental spills of hazardous materials stored and used for 23 construction may occur. Contaminants released or spilled on bare soil also may result in 24 groundwater contamination. Dewatering operations may contain elevated levels of suspended 25 sediment or other constituents that may cause water quality degradation.

26 The intensity of construction activity along with the fate and transport characteristics of the 27 chemicals used, would largely determine the magnitude, duration, and frequency of construction-28 related discharges and resulting concentrations and degradation associated with the specific 29 constituents of concern. The potential water quality concerns associated with the major categories 30 of contaminants that might be discharged as a result of construction activity include the following.

- Suspended sediment: May increase turbidity (i.e., reduce water clarity) that can affect aquatic organisms and increase the costs and effort of removal in municipal/industrial water supplies.
   Downstream sedimentation can affect aquatic habitat, or cause a nuisance if it affects functions of agricultural or municipal intakes, or boat navigation.
- Organic matter: May contribute turbidity and oxygen demanding substances (i.e., reduce DO levels) that can affect aquatic organisms. Organic carbon may increase the potential for disinfection byproduct formation in municipal drinking water supplies.
- Nutrients: May contribute nitrogen, phosphorus, and other key nutrients that can contribute to nuisance biostimulation of algae and vascular aquatic plants, which may affect municipal water supplies, recreation, aquatic life, and aesthetics.
- Petroleum hydrocarbons: May contribute toxic compounds to aquatic life, and oily sheens may reduce oxygen/gas transfer in water, foul aquatic habitats, and reduce water quality for municipal supplies, recreation, and aesthetics.

- Trace constituents (metals, pesticides, synthetic organic compounds): Compounds in eroded soil
   or construction-related materials (e.g., paints, coatings, cleaning agents) may be toxic to aquatic
   life.
- Pathogens: Bacteria, viruses, and protozoans may affect aquatic life and increase human health
   risks via municipal water supplies, reduced recreational water quality, or contaminated shellfish
   beds.
- Other inorganic compounds: Construction-related materials can contain inorganic compounds
   such as acidic/basic materials which can change pH and may adversely affect aquatic life and
   habitats. Concrete contains lime which can increase pH levels, and drilling fluids may alter pH.

10 Some construction-related contaminants, such as PAHs that may be in some fuel and oil petroleum 11 byproducts, may be bioaccumulative in aquatic and terrestrial organisms. Construction activities 12 also may disturb areas where bioaccumulative constituents are present in the soil (e.g., mercury, 13 selenium, organochlorine pesticides, PCBs, and dioxin/furan compounds), or may disturb soils that 14 contain constituents included on the Section 303(d) lists of impaired water bodies in the affected 15 environment. While the 303(d)-listed Delta channels impaired by mercury are widespread. 16 impairment by selenium, pesticides, PCBs, and dioxin/furan compounds is more limited, and there 17 are no 303(d) listings for PAH impairment. Bioaccumulation of constituents in the aquatic 18 foodchain, and 303(d)-related impaired water bodies, arise as a result of long-term loading of a 19 constituent or a pervasive and widespread source of constituent discharge (e.g., mercury). However, 20 as a result of the generally localized disturbances, and intermittent and temporary nature of 21 construction-related activities, construction would not be anticipated to result in contaminant 22 discharges of substantial magnitude or duration to contribute to long-term bioaccumulation 23 processes, or cause measureable long-term degradation such that existing 303(d) impairments 24 would be made discernibly worse or TMDL actions to reduce loading would be adversely affected.

25 The environmental commitments for construction-related water quality protection would be 26 specifically designed as a part of the final design, included in construction contracts as a required 27 element, and would be implemented for Alternative 4 to avoid, prevent, and minimize the potential 28 discharges of constituents of concern to water bodies and associated adverse water quality effects 29 and comply with state water quality regulations. Additionally, temporary and permanent changes in 30 stormwater drainage and runoff would be minimized and avoided through construction of new or 31 modified drainage facilities, as described in the Chapter 3, Description of Alternatives. Alternative 4 would include installation of temporary drainage bypass facilities, long-term cross drainage, and 32 33 replacement of existing drainage facilities that would be disrupted due to construction of new 34 facilities.

35 Construction-related activities under Alternative 4 would be conducted in accordance with the 36 environmental commitment to develop and implement BMPs for all activities that may result in 37 discharge of soil, sediment, or other construction-related contaminants to surface water bodies, and 38 obtain authorization for the construction activities under the State Water Board's NPDES 39 Stormwater General Permit for Stormwater Discharges Associated with Construction and Land 40 Disturbance Activities (Order No. 2009-0009-DWQ/NPDES Permit No. CAS000002). The General 41 Construction NPDES Permit requires the preparation and implementation of SWPPPs, which are the 42 principal plans within the required PRDs that identify the proposed erosion control and pollution 43 prevention BMPs that would be used to avoid and minimize construction-related erosion and 44 contaminant discharges. The development of the SWPPPs, and applicability of other provisions of this General Construction Permit depends on the "risk" classification for the construction which is 45

1 determined based on the potential for erosion to occur as well as the susceptibility of the receiving 2 water to potential adverse effects of construction. While the determination of project risk level, and 3 planning and development of the SWPPPs and BMPs to be implemented, would be completed as a 4 part of final design and contracting for the work, the responsibility for compliance with the 5 provisions of the General Construction Permit necessitates that BMPs are applied to all disturbance 6 activities. In addition to the BMPs, the SWPPPs would include BMP inspection and monitoring 7 activities, and identify responsibilities of all parties, contingency measures, agency contacts, and 8 training requirements and documentation for those personnel responsible for installation, 9 inspection, maintenance, and repair of BMPs. The General Construction Permit contains NALs and 10 for pH and turbidity, and specifies storm event water quality monitoring to determine if 11 construction is resulting in elevated discharges of these constituents, and monitoring for any non-12 visible contaminants determined to have been potentially released. If an NAL is determined to have 13 been exceeded, the General Construction Permit requires the discharger to conduct a construction 14 site and run-on evaluation to determine whether contaminant sources associated with the site's 15 construction activity may have caused or contributed to the exceedance and immediately implement 16 corrective actions if they are needed.

The BMPs that are routinely implemented in the construction industry and have proven successful
at reducing adverse water quality effects include, but are not limited to, the following broad
categories of actions (letters refer to categories of specific BMPs identified in Appendix 3B, *Environmental Commitments, AMMs, and CMs*), for which Appendix 3B identifies specific BMPs
within these categories:

- Waste Management and Spill Prevention and Response (BMP categories A.2 and A.3): Waste
   management BMPs are designed to minimize exposure of waste materials at all construction
   sites and staging areas such as waste collection and disposal practices, containment and
   protection of wastes from wind and rain, and equipment cleaning measures. Spill prevention
   and response BMPs involve planning, equipment, and training for personnel for emergency
   event response.
- 28 Erosion and Sedimentation Control (BMP categories A.4 and A.5): Erosion control BMPs are 29 designed to prevent erosion processes or events including scheduling work to avoid rain events, 30 stabilizing exposed soils; minimize offsite sediment runoff; remove sediment from onsite runoff 31 before it leaves the site; and slow runoff rates across construction sites. Identification of 32 appropriate temporary and long-term seeding, mulching, and other erosion control measures as 33 necessary. Sedimentation BMPs are designed to minimize offsite sediment runoff once erosion 34 has occurred involving drainage controls, perimeter controls, detention/sedimentation basins, 35 or other containment features.
- Good Housekeeping and Non-Stormwater Discharge Management (BMP category A.6 and A.7):
   Good housekeeping BMPs are designed to reduce exposure of construction sites and materials
   storage to stormwater runoff including truck tire tracking control facilities; equipment washing;
   litter and construction debris; and designated refueling and equipment inspection/maintenance
   practices Non-stormwater discharge management BMPs involve runoff measures for
   contaminants not directly associated with rain or wind including vehicle washing and street
   cleaning operations.

- Construction Site Dewatering and Pipeline Testing (BMP category A.8). Dewatering BMPs
   involve actions to prevent discharge of contaminants present in dewatering of groundwater
   during construction, discharges of water from testing of pipelines or other facilities, or the
   indirect erosion that may be caused by dewatering discharges.
- BMP Inspection and Monitoring (BMP category A.9): Identification of clear objectives for
   evaluating compliance with SWPPP provisions, and specific BMP inspection and monitoring
   procedures, environmental awareness training, contractor and agency roles and responsibilities,
   reporting procedures, and communication protocols.

9 In addition to the Category "A" BMPs for surface land disturbances identified in the environmental 10 commitments (Appendix 3B, Environmental Commitments, AMMs, and CMs), BMPs implemented for 11 Alternative 4 also would include the Category "B" BMPs for tunnel/pipeline construction that 12 involves actions primarily to avoid and minimize sediment and contaminant discharges associated 13 with RTM excavation, hauling, and RTM dewatering operations. Additionally, habitat restoration 14 activities under CM2 and CM4-CM10 would be subject to implementation of the Category "C" BMPs 15 (In-Water Construction BMPs) and Category "D" BMPs (Tidal and Wetland Restoration) designed to 16 minimize disturbance and direct discharge of turbidity/suspended solids to the water during in-17 water construction activities. Category "E" BMPs identify general permanent post-construction 18 actions that would be implemented for all terrestrial, in-water, and habitat restoration activities and would involve planning, design, and development of final site stabilization, revegetation. and 19 20 drainage control features.

- Finally, acquisition of applicable environmental permits may be required for specific conservation
   measures, which as described for the No Action Alternative, may include specific WDRs or CWA
   Section 401 water quality certifications from the appropriate Regional Water Boards, CDFW
   Streambed Alteration Agreements, and USACE CWA Section 404 dredge and fill permits. These other
   permit processes may include requirements to implement additional action-specific BMPs that may
   reduce potential adverse discharge effects of constituents of concern.
- The potential construction-related contaminant discharges that could result from projects defined
  under Alternative 4 would not be anticipated to result in adverse water quality effects at a
  magnitude, frequency, or regional extent that would cause substantial adverse effects to aquatic life.
  Relative to Existing Conditions, this assessment indicates the following.
- Projects would be managed under state water quality regulations and project-defined actions to avoid and minimize contaminant discharges.
- Individual projects would generally be dispersed, and involve infrequent and temporary
   activities, thus not likely resulting in substantial exceedances of water quality standards or long term degradation.
- Potential construction-related contaminant discharges under the Alternative 4 would not cause
   additional exceedance of applicable water quality objectives where such objectives are not
   exceeded under Existing Conditions. Long-term water quality degradation is not anticipated,
   and hence would not be expected to adversely affect beneficial uses.
- By the intermittent and temporary frequency of construction-related activities and potential
   contaminant discharges, the constituent-specific effects would not be of substantial magnitude
   or duration to contribute to long-term bioaccumulation processes, or cause measureable long-

- term degradation such that existing 303(d) impairments would be made discernibly worse or
   TMDL actions to reduce loading would be adversely affected.
- Consequently, because the construction-related activities for the conservation measures would be
   conducted with implementation of environmental commitments, including but not limited to those
   identified in Appendix 3B, *Environmental Commitments, AMMs, and CMs*, with respect to the Existing
   Conditions and No Action Alternative conditions, Alternative 4 would not be expected to cause
   constituent discharges of sufficient frequency and magnitude to result in a substantial increase of
   exceedances of water quality objectives/criteria, or substantially degrade water quality with respect
- 9 to the constituents of concern, and thus would not adversely affect any beneficial uses in the Delta.
- In summary, with implementation of environmental commitments in Appendix 3B, the potential
   construction-related water quality effects are considered to be not adverse.
- 12 **CEQA** Conclusion: Because environmental commitments would be implemented under Alternative 4 13 for construction-related activities along with agency-issued permits that also contain construction 14 requirements to protect water quality, the construction-related effects, relative to Existing 15 Conditions, would not be expected to cause or contribute to substantial alteration of existing 16 drainage patterns which would result in substantial erosion or siltation on- or off-site, substantial 17 increased frequency of exceedances of water quality objectives/criteria, or substantially degrade 18 water quality with respect to the constituents of concern on a long-term average basis, and thus 19 would not adversely affect any beneficial uses in water bodies upstream of the Delta, within the 20 Delta, or in the SWP and CVP service area. Moreover, because the construction-related activities 21 would be temporary and intermittent in nature, the construction would involve negligible 22 discharges, if any, of bioaccumulative or 303(d) listed constituents to water bodies of the affected 23 environment. As such, construction activities would not contribute measurably to bioaccumulation 24 of contaminants in organisms or humans or cause 303(d) impairments to be discernibly worse. 25 Based on these findings, this impact is determined to be less than significant. No mitigation is 26 required.

# Impact WQ-32: Effects on *Microcystis* Bloom Formation Resulting from Facilities Operations and Maintenance (CM1)

## 29 Upstream of the Delta

30 Impacts from *Microcystis* upstream of the Delta have only been documented in lakes such as Clear 31 Lake, where eutrophic levels of nutrients give cyanobacteria a competitive advantage over other 32 phytoplankton during the bloom season. Large reservoirs upstream of the Delta are typically 33 characterized by low nutrient concentrations, where other phytoplankton outcompete 34 cyanobacteria, including *Microcystis*. In the rivers and streams of the Sacramento River watershed, 35 watersheds of the eastern tributaries (Cosumnes, Mokelumne, and Calaveras Rivers), and the San 36 Joaquin River upstream of the Delta, under Existing Conditions and the No Action Alternative, bloom 37 development is limited by high water velocity and low residence times. These conditions are not 38 expected to change under the four operational scenarios of Alternative 4. Consequently, any 39 modified reservoir operations under any of the four operational scenarios of Alternative 4 are not 40 expected to promote *Microcystis* production upstream of the Delta, relative to Existing Conditions 41 and the No Action Alternative.

## 1 Delta

- 2 Modeling scenarios included assumptions regarding how certain habitat restoration activities (CM2
- 3 and CM4) would affect Delta hydrodynamics. To the extent that restoration actions alter
- 4 hydrodynamics within the Delta region, which affects mixing of source waters, these effects are
- 5 included in this assessment of operations-related changes of water residence times and its effects on
- 6 *Microcystis* production (i.e., CM1). Other effects of CM2 through CM21 not attributable to
- 7 hydrodynamics are discussed within the impact header for CM2 through CM21.
- 8 Table 8-60a shows modeled long-term average residence times in the six Delta sub-regions during 9 the Microcystis summer and fall bloom periods for Existing Conditions, No Action Alternative, and 10 Operational Scenario H3 of Alternative 4. Modeled average residence times for Operational Scenarios H1, H2, and H4 of Alternative 4 are not available. However, during the summer and fall 11 12 period, the operations and maintenance of Operational Scenarios H3 and H4 are identical, and 13 operations and maintenance of Operational Scenarios H1 and H2 during the summer and fall 14 periods are identical to those of Alternative 3. Thus, the assessment of effects of water residence 15 times on *Microcystis* during the summer and fall bloom periods under Operational Scenarios H1 and 16 H2 of Alternative 4 are based on the assumption that the changes in modeled residence times that 17 would occur under these two operational scenarios would be equivalent to those that would occur 18 under Alternative 3, as shown in Table 8-60a. Likewise, the assessment of effects of water residence 19 times which would occur under Operational Scenario H4 assumes that the changes in modeled 20 residence times that would occur under Operational Scenario H4 would be equivalent to those that 21 would occur under Operational Scenario H3, as shown in Table 8-60a.
- 22 Under the four operational scenarios of Alternative 4, modeled long-term average residence times in 23 the six Delta sub-regions during the *Microcystis* bloom season of June through October show varying levels of change, depending on sub-region and timeframe (Table 8-60a). Although an increase in 24 25 residence time throughout the Delta is expected under the No Action Alternative, relative to Existing 26 Conditions, because of climate change and sea level rise, the change is fairly small in most areas of 27 the Delta. Below, residence times under Alternative 4 is compared to residence times under the No 28 Action Alternative to remove the effect of climate change and sea level rise, thereby revealing the 29 effect due to CM1 (i.e., operations) and the effect of the CM2 and CM4 restoration areas, which were 30 accounted for in the modeling performed for CM1.
- For Operational Scenarios H1 and H2 of Alternative 4 (as shown for Alternative 3 in Table 8-60a), relative to the No Action Alternative, water residence time is expected to increase 3–10 days in the North Delta (summer and fall); increase 24 days in the summer and decrease 3 days in the fall in the Cache Slough sub-region; increase 6 days in the West Delta (both summer and fall); increase 8 days in the summer and decrease 3 days in the fall in the East Delta; increase 4 days in the summer and decrease 3 days in the fall in the South Delta; and decrease 22 days in the summer and increase 20 days in the fall in the Suisun Marsh sub-region.
- For Operational Scenarios H3 and H4 of Alternative 4 (as shown for Alternative 4 in Table 8-60a), relative to the No Action Alternative, water residence time is expected to increase 1–7 days in the North Delta (summer and fall); increase 18 days in the summer and decrease 6 days in the fall in the Cache Slough sub-region; increase 3–4 days in the West Delta (both summer and fall); increase 8–13 days in the East Delta (summer and fall); increase 6 days in the summer and 32 days in the fall in the South Delta; and decrease 23 days in the summer and increase 15 days in the fall in the Suisun Marsh sub-region
- 44 Marsh sub-region.

1 The summer and fall period average residence times provide a general direction in which residence 2 time may change under the four operational scenarios of Alternative 4 compared to the No Action 3 Alternative. The changes in residence time are driven by a number of factors accounted for in the 4 modeling, including the hydrodynamic effects of restoration actions planned under CM2 and CM4, 5 diversion of Sacramento River water at the proposed north Delta intake facility, as well as changes 6 in net Delta outflows. Variability in local residence times is expected within any Delta sub-region 7 because major portions of the Delta are comprised of complex networks of intertwining channels, 8 shallow back water areas, and submerged islands. Siting and design of restoration areas has 9 substantial influence on the magnitude of residence time increases that would occur under 10 Alternative 4. However, the expected residence time increases that would occur during the summer 11 bloom period at various Delta locations under the four operational scenarios of Alternative 4, 12 compared to the No Action Alternative, are in a direction and of magnitude that could lead to an 13 increase in the frequency, magnitude, and geographic extent of Microcystis blooms throughout the 14 Delta.

15 The relationship between Delta water temperatures, climate change, and changes in water 16 deliveries from upstream reservoirs are discussed in Appendix 29C, Climate Change and the Effects 17 of Reservoir Operations on Water Temperatures in the Study Area. In short, ambient meteorological 18 conditions are the primary driver of Delta water temperatures, meaning that climate warming and 19 not water operations will determine future water temperatures in the Delta. Climate projections for 20 the Central Valley discussed in Appendix 5A, Section D, indicate substantial warming of ambient air 21 temperatures with a median increase in annual temperature of about 1.1°C (2.0°F) by 2025 and 22 2.2°C (4.0°F) by 2060. The projected water temperature change ranges from 0.7 to 1.4°C (1.3 to 23 2.5°F) by 2025 and 1.6 to 2.7°C (2.9-4.9°F) by 2060. Increasing water temperatures could lead to 24 earlier attainment of the water temperature threshold of 19°C required to initiate *Microcystis* bloom 25 formation, and thus earlier occurrences of *Microcystis* blooms in the Delta, relative to Existing 26 Conditions. Warmer water temperatures could also increase bloom duration and magnitude, 27 relative to Existing Conditions. Elevated ambient water temperatures in the Delta, and thus an 28 increase in *Microcystis* bloom duration and magnitude, are expected under Operational Scenarios 29 H1–H4 of Alternative 4, relative to Existing Conditions, but these impacts are due entirely to climate 30 change and not the project alternative. Because climate change is assumed under the No Action 31 Alternative, potential water temperature-driven increases in *Microcystis* blooms in the Delta, 32 relative to Existing Conditions, also would occur under the No Action Alternative. Therefore, no 33 water temperature-driven increases in *Microcystis* blooms would occur in the Delta under 34 Alternative 4, relative to the No Action Alternative.

## 35 SWP/CVP Export Service Areas

The assessment of effects from *Microcystis* in the SWP/CVP Export Service Areas is based on the
 assessment of *Microcystis* production in source waters to Banks and Jones Pumping plants, and upon
 the effects of residence time and water temperature on the potential for *Microcystis* blooms to occur
 in the Export Service Area.

40 Under Operational Scenarios H1–H4 of Alternative 4, exports from Banks and Jones pumping plants 41 will consist of a mixture of Sacramento River water diverted around the Delta, with water quality 42 characteristic of both upstream Sacramento River water, and Sacramento and San Joaquin River 43 water that has flowed through various portions of the North, South, and West Delta. Water diverted 44 from the Sacramento River in the North Delta is expected to be unaffected by *Microcystis* and 45 microcystins. However, the fraction of water flowing through the Delta that reaches the existing

- 1 south Delta intakes is expected to be influenced by an increase in the frequency, magnitude, and
- 2 geographic extent of *Microcystis* blooms discussed in the *Delta* section above. Therefore, relative to
- 3 Existing Conditions and the No Action Alternative, the addition of Sacramento River water from the
- 4 North Delta under Alternative 4 serves to dilute Microcystis and microcystins in water diverted from
- 5 the South Delta with water that is not expected to contain them. Because the degree to which
- 6 Microcystis blooms, and thus microcystins concentrations, will increase in source water from the
- 7 South Delta is unknown, it cannot be determined whether Alternative 4 will result in increased or 8
- decreased levels of microcystins in the mixture of source waters exported from Banks and Jones
- 9 pumping plants, relative to Existing Conditions and the No Action Alternative.
- 10 Microcystis blooms have not occurred in the Export Service Areas even though source waters to the 11 SWP and CVP have been affected. Conditions in the Export Service Areas under the four operational 12 scenarios of Alternative 4 may become more conducive to *Microcystis* bloom formation, relative to 13 Existing Conditions, because water temperatures will increase in the Export Service Areas due to the 14 expected increase in ambient air temperatures resulting from climate change. Residence times in 15 this area are not expected to substantially change under the four operational scenarios of 16 Alternative 4, relative to Existing Conditions. Conditions in the Export Service Areas under the four 17 operational scenarios of Alternative 4 are not expected to become more conducive to Microcystis 18 bloom formation, relative to the No Action Alternative, because neither water residence time nor
- 19 water temperatures will increase in the Export Service Areas.
- 20 **NEPA Effects:** In summary, operations and maintenance under the four operational scenarios of 21 Alternative 4, relative to the No Action Alternative, would result in long-term increases in hydraulic 22 residence time of various Delta sub-regions during the summer and fall *Microcystis* bloom period. 23 During this period, the increased residence time could result in a concurrent increase in the 24 frequency, magnitude, and geographic extent of *Microcystis* blooms, and thus microcystin levels, in 25 affected areas of the Delta. As a result, Alternative 4 operation and maintenance activities would 26 cause further degradation to water quality with respect to *Microcystis* in the Delta. Under the four 27 operational scenarios of Alternative 4, relative to No Action Alternative, water exported to the 28 SWP/CVP Export Service Area will be a mixture of *Microcystis*-affected source water from the south 29 Delta intakes and unaffected source water from the Sacramento River, diverted at the north Delta 30 intakes. It cannot be determined whether operations and maintenance under Alternative 4 will 31 result in increased or decreased levels of Microcystis and microcystins in the mixture of source 32 waters exported from Banks and Jones pumping plants. Mitigation Measure WQ-32a and WQ-32b 33 are available to reduce the effects of degraded water quality in the Delta. Although there is 34 considerable uncertainty regarding this impact, the effects on *Microcystis* from implementing CM1 is 35 determined to be adverse.
- 36 **CEQA** Conclusion: Key findings discussed in the effects assessment provided above are summarized 37 here, and are then compared to the CEQA thresholds of significance (defined in Section 8.3.2, 38 Determination of Effects) for the purpose of making the CEQA impact determination for this 39 constituent. For additional details on the effects assessment findings that support this CEOA impact 40 determination, see the effects assessment discussion that immediately precedes this conclusion.
- 41 Under the various operational scenarios of Alternative 4 additional impacts from *Microcystis* in the 42 reservoirs and watersheds upstream of the Delta are not expected, relative to Existing Conditions. 43 Operations and maintenance occurring under any of the operational scenarios of Alternative 4 is not 44 expected to change nutrient levels in upstream reservoirs or hydrodynamic conditions in upstream 45 rivers and streams such that conditions would be more conductive to *Microcystis* production.
1 Relative to Existing Conditions, water temperatures and hydraulic residence times in the Delta are 2 expected to increase under all operational scenarios of Alternative 4, resulting in an increase in the 3 frequency, magnitude and geographic extent of *Microcystis* blooms in the Delta. However, the 4 degradation of water quality from *Microcystis* blooms due to the expected increases in Delta water 5 temperatures is driven entirely by climate change, not effects of CM1. Increases in Delta residence 6 times are expected throughout the Delta during the summer and fall bloom period, due in small part 7 to climate change and sea level rise, but due more proportionately to CM1 and the hydrodynamic 8 impacts of restoration included in CM2 and CM4. The precise change in local residence times and 9 Microcystis production expected within any Delta sub-region is unknown because conditions will 10 vary across the complex networks of intertwining channels, shallow back water areas, and 11 submerged islands that compose the Delta. Nonetheless, residence times are, in general, expected to 12 increase during the *Microcystis* bloom period at various Delta locations under all operational 13 scenarios of Alternative 4. Consequently, it is possible that increases in the frequency, magnitude, 14 and geographic extent of Microcystis blooms in the Delta will occur due to the operations and 15 maintenance under the four operational scenarios of Alternative 4 and the hydrodynamic impacts of 16 restoration (CM2 and CM4).

17 The assessment of effects of *Microcystis* on SWP/CVP Export Service Areas is based on the 18 assessment of changes in *Microcystis* levels in export source waters, as well as the effects of 19 temperature and residence time changes within the Export Service Areas on *Microcystis* production. 20 Under the various operational scenarios of Alternative 4, relative to Existing Conditions, the 21 potential for Microcystis to occur in the Export Service Area is expected to increase due to increasing 22 water temperature, but this impact is driven entirely by climate change and not Alternative 4. Water 23 exported from the Delta to the Export Service Area is expected to be a mixture of *Microcystis*-24 affected source water from the south Delta intakes and unaffected source water from the 25 Sacramento River. Because of this, it cannot be determined whether operations and maintenance 26 under the four operational scenarios of Alternative 4, relative to existing conditions, will result in 27 increased or decreased levels of Microcystis and microcystins in the mixture of source waters 28 exported from Banks and Jones pumping plants.

29 Based on the above, this alternative would not be expected to cause additional exceedance of 30 applicable water quality objectives/criteria by frequency, magnitude, and geographic extent that 31 would cause significant impacts on any beneficial uses of waters in the affected environment. 32 *Microcystis* and microcystins are not 303(d) listed within the affected environment and thus any 33 increases that could occur in some areas would not make any existing Microcystis impairment 34 measurably worse because no such impairments currently exist. However, because it is possible that 35 increases in the frequency, magnitude, and geographic extent of *Microcystis* blooms in the Delta will 36 occur due to the operations and maintenance of the four operational scenarios of Alternative 4 and 37 the hydrodynamic impacts of restoration (CM2 and CM4), long-term water quality degradation may 38 occur and, thus, significant impacts on beneficial uses could occur. Further, microcystin is 39 bioaccumulative in the Delta foodweb (Lehman 2010). Thus, potential increases in Microcystis 40 occurrences may lead to increased microcystin presence in the Delta relative to Existing Conditions. 41 This has potential to cause microcystins to bioaccumulate to greater levels in aquatic organisms that 42 would, in turn, pose health risks to fish, wildlife or humans. Although there is considerable 43 uncertainty regarding this impact, the effects on *Microcystis* from implementing CM1 is determined 44 to be significant.

Implementation of Mitigation Measure WQ-32a and WQ-32b may reduce degradation of Delta water
 quality due to *Microcystis*. However, because the effectiveness of these mitigation measures to result
 in feasible measures for reducing water quality effects is uncertain, this impact is considered to
 remain significant and unavoidable.

### 5Mitigation Measure WQ-32a: Design Restoration Sites to Reduce Potential for Increased6Microcystis Blooms

7 It remains to be determined whether, or to what degree, *Microcystis* production will increase in 8 Delta areas as a result of increased residence times associated with the implementation of the 9 four operational scenarios of the project alternative. Mitigation actions shall be focused on those 10 incremental effects attributable to implementation of operations under the project alternative 11 only. Development of mitigation actions for the incremental increase in *Microcystis* effects 12 attributable to water temperature and residence time increases driven by climate change and 13 sea level rise is not required because these changed conditions would occur with or without 14 implementation of the project alternative. The goal of specific actions would be to reduce/avoid 15 additional degradation of Delta water quality conditions with respect to occurrences of 16 Microcystis blooms.

17 Additional evaluation will be conducted as part of the development of tidal habitat restoration 18 areas to determine the feasibility of using site placement and design criteria to reduce or 19 eliminate local conditions conducive to Microcystis production. Design criteria would be 20 developed to provide guidelines for developing restoration areas to discourage Microcystis growth by maintaining adequate flushing, while maintaining the benefits of habitat restoration 21 22 in terms of zooplankton production, fish food quality, and fish feeding success. For example, a 23 target range of typical summer/fall hydraulic residence time that is long enough to promote 24 phytoplankton growth, but not so long as to promote growth of *Microcystis*, could be used to aid 25 restoration site design. However, currently there is not sufficient scientific certainty to evaluate 26 whether or not longer residence times would result in greater Microcystis production, and also 27 whether longer residence times might produce greater benefits to fish and other aquatic life 28 than shorter residence times. This mitigation measure requires that residence time 29 considerations be incorporated into restoration area site design for CM2 and CM4 using best 30 available science at the time of design. It is possible that through these efforts, increases in 31 *Microcystis* attributable to the project alternative, relative to Existing Conditions, could be 32 mitigated. However, there may be instances where this design consideration may not be 33 feasible, and thus, achieving Microcystis reduction pursuant to this mitigation measure would 34 not be feasible.

### 35Mitigation Measure WQ-32b: Investigate and Implement Operational Measures to Manage36Water Residence Time

37 Because it is not known where, when, and to what extent *Microcystis* will be more abundant 38 under CM1 than under Existing Conditions, specific mitigation measures cannot be described. 39 However, this mitigation measure requires the project proponents to monitor for *Microcystis* 40 abundance in the Delta and use appropriate statistical methods to determine whether increases 41 in abundance are significant. This mitigation measure also requires that if *Microcystis* abundance 42 increases, relative to Existing Conditions, the project proponents will investigate and evaluate 43 measures that could be taken to reduce residence time in the affected areas of the Delta. 44 Operational actions could include timing of temporary or operable barrier openings and

1 closings, reservoir releases, and location of Delta exports (i.e., North Delta vs. South Delta 2 pumping facilities). Depending on the location and severity of the increases, one or more of 3 these actions may be feasible for reducing residence times. If so, these actions could mitigate 4 increases in *Microcystis* under CM1 attributable to the project alternative, relative to Existing 5 Conditions. However, it is possible that these actions would not be feasible because they would 6 conflict with other project commitments, would cause their own environmental impacts, or 7 would not be expected to reduce or mitigate increases in *Microcystis*. In this case, achieving 8 Microcystis reduction pursuant to this mitigation measure would not be feasible.

### 9 Impact WQ-33: Effects on *Microcystis* Bloom Formation Resulting from Other Conservation 10 Measures (CM2-CM21)

- 11 Implementation of CM3 and CM6-CM21 is unlikely to affect *Microcystis* abundance in the rivers and 12 reservoirs upstream of the Delta, in the Delta region, or the waters exported to the CVP and SWP 13 service areas. Implementation of CM5, Seasonally Inundated Floodplain Restoration, could result in 14 increased local water temperatures in areas near restored seasonally inundated floodplains. 15 However, floodplain inundation typically occurs during spring and winter months when *Microcystis* 16 growth is limited in general by low water temperatures and by insufficient surface water irradiance, 17 and water temperatures would not increase sufficiently due to floodplain inundation such that 18 effects on *Microcystis* growth would occur. Therefore, implementation of CM5 is unlikely to affect 19 *Microcystis* blooms in the project area. Implementation of CM13, Invasive Aquatic Vegetation 20 Control, may increase turbidity and flow velocity, particularly in restored aquatic habitats, which 21 could discourage *Microcystis* growth in these areas. To the extent that IAV removal would affect 22 turbidity and water velocity, it is possible that IAV removal could, to some degree, help offset the 23 increase in *Microcystis* production expected under Alternative 4, relative to the No Action 24 Alternative.
- 25 As discussed in detail in Impact WQ-32, development of restoration areas which will occur under 26 CM2 and CM4 could possibly increase the frequency, magnitude, and geographic extent of 27 *Microcystis* blooms due to the hydrodynamic impacts that are expected to increase water residence 28 times throughout various areas of the Delta relative to Existing Conditions and the No Action 29 Alternative, Additionally, restoration activities that create shallow backwater areas, due to 30 implementation of CM2 and CM4, could result in local warmer water that may encourage Microcystis 31 growth during the summer bloom forming season and result in further degradation of water quality. 32 Mitigation to specifically address the effects of local increases in water temperatures on *Microcystis* 33 in the vicinity of such restoration areas is not available. Regardless of elevated water temperatures, 34 sufficient residence time is required for Microcystis bloom formation. Thus, the combined effect on 35 Microcystis from increased local water temperatures and increased water residence times may be 36 reduced by implementation of Mitigation Measure WO-32a. The effectiveness of these mitigation 37 measures to result in feasible measures for reducing water quality effects is uncertain.
- 38 *NEPA Effects:* Although there is considerable uncertainty regarding this impact, the effects on
   39 *Microcystis* from implementing CM2–CM21 are determined to be adverse.
- 40 *CEQA Conclusions:* Based on the above, this alternative would not be expected to cause additional 41 exceedance of applicable water quality objectives/criteria by frequency, magnitude, and geographic 42 extent that would cause significant impacts on any beneficial uses of waters in the affected 43 environment. *Microcystis* and microcystins are not 303(d) listed within the affected environment 44 and thus are in grant that each descent in some another would not make any winting.
- 44 and thus any increases that could occur in some areas would not make any existing *Microcystis*

- 1 impairment measurably worse because no such impairments currently exist. However, microcystin
- 2 is bioaccumulative in the Delta foodweb (Lehman 2010). Thus, potential increases in *Microcystis*
- 3 occurrences may lead to increased microcystin presence in the Delta relative to Existing Conditions.
- 4 This has potential to cause microcystins to bioaccumulate to greater levels in aquatic organisms that 5 would, in turn, pose health risks to fish, wildlife or humans. Because restoration actions
- would, in turn, pose health risks to fish, wildlife or humans. Because restoration actions
  implemented under CM2 and CM4 will increase residence time throughout the Delta and create local
- areas of warmer water during the bloom season, it is possible that increases in the frequency,
- 8 magnitude, and geographic extent of *Microcystis* blooms, and thus long-term water quality
- 9 degradation and significant impacts on beneficial uses, could occur. Although there is considerable
- uncertainty regarding this impact, the effects on *Microcystis* from implementing CM2-CM21 are
   determined to be significant.
- Implementation of Mitigation Measure WQ-32a may reduce degradation of Delta water quality due
   to *Microcystis*. However, because the effectiveness of this mitigation measure to result in feasible
   measures for reducing water quality effects is uncertain, this impact is considered to remain
   significant and unavoidable.

### Mitigation Measure WQ-32a: Design Restoration Sites to Reduce Potential for Increased *Microcystis* Blooms

18 Please see Mitigation Measure WQ-32a under Impact WQ-32 in the discussion of Alternative 4.

### Impact WQ-34: Effects on San Francisco Bay Water Quality Resulting from Facilities Operations and Maintenance (CM1) and Implementation of CM2-CM21

- The effects analysis presented in the preceding impacts (Impact WQ-1 through WQ-33) concluded
  that Alternative 4 would have a less than significant impact/no adverse effect on the following
  constituents in the Delta:
- Boron
- 25 DO
- Pathogens
- Pesticides
- Trace Metals
- Turbidity and TSS

30 Elevated concentrations of boron are of concern in drinking and agricultural water supplies. 31 However, waters in the San Francisco Bay are not designated to support MUN and AGR beneficial 32 uses. Changes in Delta DO, pathogens, pesticides, and turbidity and TSS are not anticipated to be of a 33 frequency, magnitude and geographic extent that would adversely affect any beneficial uses or 34 substantially degrade the quality of the Delta. Thus, changes in boron, DO, pathogens, pesticides, and 35 turbidity and TSS in Delta outflow are not anticipated to be of a frequency, magnitude and 36 geographic extent that would adversely affect any beneficial uses or substantially degrade the 37 quality of the of San Francisco Bay.

- 1 The effects of Alternative 4 on bromide, chloride, and DOC, in the Delta were determined to be 2 significant/adverse. Increases in bromide, chloride, and DOC concentrations are of concern in 3 drinking water supplies; however, as described previously, the San Francisco Bay does not have a 4 designated MUN use. Thus, changes in bromide, chloride, and DOC in Delta outflow would not
- 5 adversely affect any beneficial uses of San Francisco Bay.
- 6 The effects of Alternative 4 on EC in the Delta were determined to be significant/adverse. Elevated 7 EC, as assessed for this alternative, is of concern for its effects on the AGR beneficial use and fish and 8 wildlife beneficial uses. As discussed above, San Francisco Bay does not have an AGR beneficial use 9 designation. However, potential effects on bay salinity are discussed further below, with 10 consideration to effects on fish and wildlife beneficial uses.
- 11 While effects of Alternative 4 on the nutrients ammonia, nitrate, and phosphorus were determined 12 to be less than significant/not adverse, these constituents are addressed further below because the 13 response of the seaward bays to changed nutrient concentrations/loading may differ from the 14 response of the Delta. Because the potential change in *Microcystis* levels were found to be significant 15 in the Delta, potential effects on Microcystis levels and microcystin concentrations in San Francisco 16 Bay are discussed. Selenium and mercury are discussed further, because they are bioaccumulative 17 constituents where changes in load due to both changes in Delta concentrations and exports are of 18 concern.

#### 19 Nutrients: Ammonia, Nitrate, and Phosphorus

- 20 Total nitrogen loads in Delta outflow to Suisun and San Pablo Bays under Alternative 4 would be 21 dominated almost entirely by nitrate, because planned upgrades to the SRWTP will result in >95% 22 removal of ammonia in its effluent. Total nitrogen loads to Suisun and San Pablo Bays would 23 decrease by 24–28%, relative to Existing Conditions, and increase by 5–12%, relative to the No 24 Action Alternative, depending on operations scenario (Appendix 80, San Francisco Bay Analysis, 25 Table 0-1). The change in nitrogen loading to Suisun and San Pablo Bays under Alternative 4 would 26 not adversely impact primary productivity in these embayments because light limitation and 27 grazing currently limit algal production in these embayments. To the extent that algal growth 28 increases in relation to a change in ammonia concentration, this would have net positive benefits, 29 because current algal levels in these embayments are low. Nutrient levels and ratios are not 30 considered a direct driver of *Microcystis* and cyanobacteria levels in the North Bay.
- 31 The phosphorus load exported from the Delta to Suisun and San Pablo Bays for Alternative 4 is 32 estimated to increase by -1-+5%, relative to Existing Conditions and increase by 0-6% relative to 33 the No Action Alternative (Appendix 80, Table 0-1). The only postulated effect of changes in 34 phosphorus loads to Suisun and San Pablo Bays is related to the influence of nutrient stoichiometry 35 on primary productivity. However, there is uncertainty regarding the impact of nutrient ratios on 36 phytoplankton community composition and abundance. Any effect on phytoplankton community 37 composition would likely be small compared to the effects of grazing from introduced clams and 38 zooplankton in the estuary (Senn and Novick 2014; Kimmerer and Thompson 2014). Therefore, the 39 projected change in total nitrogen and phosphorus loading that would occur in Delta outflow to San 40 Francisco Bay is not expected to result in degradation of water quality with regard to nutrients that would result in adverse effects to beneficial uses. 41

#### 1 Mercury

- 2 The estimated long-term average mercury and methylmercury loads in Delta exports are shown in
- 3 Appendix 80, Table 0-2. Loads of mercury and methylmercury from the Delta to San Francisco Bay 4 are estimated to change relatively little due to changes in source water fractions and net Delta 5 outflow that would occur under Alternative 4. Mercury load to the Bay is estimated to increase by 1-6 5 kg/year (<1-2%), relative to Existing Conditions, and to increase by -2-+2kg/year (-1-+1%), 7 relative to the No Action Alternative, depending on operations scenario. Methylmercury load is 8 estimated to increase by 0-0.13 kg/year (0-4%), relative to Existing Conditions, and increase 9 by -0.09-+0.04 kg/year (-2-+1%) relative to the No Action Alternative. The estimated total mercury load to the Bay is 261–265 kg/year, which would be less than the San Francisco Bay mercury TMDL 10 11 WLA for the Delta of 330 kg/year. The estimated changes in mercury and methylmercury loads 12 would be within the overall uncertainty associated with the estimates of long-term average net 13 Delta outflow and the long-term average mercury and methylmercury concentrations in Delta 14 source waters. The estimated changes in mercury load under the alternative would also be 15 substantially less than the considerable differences among estimates in the current mercury load to San Francisco Bay (San Francisco Bay Regional Water Quality Control Board 2006; David et al. 16 17 2009).
- 18Given that the estimated incremental increases of mercury and methylmercury loading to San19Francisco Bay would fall within the uncertainty of current mercury and methylmercury load20estimates, the estimated changes in mercury and methylmerucy loads in Delta exports to San21Francisco Bay due to Alternative 4 are not expected to result in adverse effects to beneficial uses or22substantially degrade the water quality with regard to mercury, or make the existing CWA Section23303(d) impairment measurably worse.

#### 24 Salinity

25 Salinity throughout San Francisco Bay is largely a function of the tides, as well as to some extent the 26 freshwater inflow from upstream. Thus, Delta outflow is the main mechanism by which the 27 alternative could affect salinity in San Francisco Bay. According to the Delta Atlas (California 28 Department of Water Resources 1995), average historical tidal flow through the Golden Gate Bridge 29 is 2,300,000 cfs and average historical tidal flow at Chipps Island is 170,000 cfs. The historical 30 average tidal flows are two to three orders of magnitude larger than the largest mean monthly 31 change in Delta outflow due to the No Action Alternative (shown in Appendix 5A, Section C.7). Thus, 32 the changes in Delta outflow due to Alternative 4 would be minor compared to tidal flows, and thus 33 no substantial adverse effects on salinity, or fish and wildlife beneficial uses, downstream of the 34 Delta are expected.

#### 35 Selenium

36 Changes in source water fraction and net Delta outflow under Alternative 4, relative to Existing 37 Conditions, are projected to cause the total selenium load to the North Bay to increase by 6-11%, relative to Existing Conditions, and increase by 2–8%, relative to the No Action Alternative, 38 39 depending on operations scenario (Appendix 80, San Francisco Bay Analysis, Table 0-3). Changes in 40 long-term average selenium concentrations of the North Bay are assumed to be proportional to 41 changes in North Bay selenium loads. Under Alternative 4, the long-term average total selenium 42 concentration of the North Bay is estimated to be  $0.013-0.14 \mu g/L$  and the dissolved selenium 43 concentration is estimated to be  $0.12 \,\mu\text{g/L}$ , which would be  $0.01 \,\mu\text{g/L}$  higher than Existing 44 Conditions and the No Action Alternative (Appendix 80, Table 0-3). The dissolved selenium

- 1 concentration would be below the target of 0.202 µg/L developed by Presser and Luoma (2013) to
- 2 coincide with a white sturgeon whole-body fish tissue selenium concentration not greater than 8
- 3 mg/kg in the North Bay. The incremental increase in dissolved selenium concentrations in the North
- 4 Bay, relative to Existing Conditions, would be negligible  $(0.01 \,\mu\text{g/L})$  under this alternative. Thus, the
- 5 estimated changes in selenium loads in Delta exports to San Francisco Bay due to Alternative 4 are
- not expected to result in adverse effects to beneficial uses or substantially degrade the water quality
   with regard to selenium, or make the existing CWA Section 303(d) impairment measurably worse.

#### 8 Microcystis

- 9 Microcystis has not been detected in embayments of the San Francisco Bay downstream of Suisun 10 Bay. Low levels of microcystins occur throughout San Francisco Bay, but their concentrations do not 11 correspond to *Microcystis* abundance, nor is there evidence that they have been transported 12 downstream from *Microcystis* blooms that have occurred in the Delta (Senn and Novick 2013). The 13 low levels of microcystins present in San Francisco Bay are likely derived from cyanobacteria 14 besides Microcystis, such as Cyanobium sp. and Synechocystis, which are currently resident in the San 15 Francisco Bay at levels well below bloom magnitude (Senn and Novick 2013). Elevated microcystin 16 levels could occur at various locations in the Delta during *Microcystis* blooms under Alternative 4, 17 but because of the sufficient dilution available in San Francisco Bay, downstream transport of Delta-18 derived microcystins are not expected to result in measurable changes in the microcystin levels of 19 San Francisco Bay.
- 20 The absence of *Microcystis* in San Francisco Bay is likely directly related to its intolerance of elevated 21 salinity, as its growth ceases and breakdown of its cellular tissues starts at salinities of 10–12.6 ppt 22 (Tonk et al. 2007; Black et al. 2011). San Pablo Bay is the only embayment of San Francisco Bay 23 downstream of Suisun Bay that would experience salinities of this magnitude for any significant 24 duration of the year, although these and lower salinities would only occur under conditions of high 25 Delta outflow. However, high Delta outflows occur during wet years and during the winter and 26 spring runoff season, under which water temperatures are expected to be low, turbidity high, and 27 water residence times low, making the environment of San Pablo Bay unsuitable for Microcystis 28 growth. Additionally, these hydrodynamics conditions typically only occur when the potential for 29 Microcystis blooms to occur upstream of, and thus potentially seed Microcystis to, San Pablo Bay are 30 minimal. Alternative 4 is not expected to result in significant modification to net Delta outflows or 31 the timing of high outflow events related to wet season runoff. Thus, the effects of Alternative 4 on 32 *Microcystis* levels in San Francisco Bay are expected to be negligible.
- 33 **NEPA Effects:** Based on the discussion above, Alternative 4, relative to the No Action Alternative, 34 would not cause further degradation to water quality with respect to boron, bromide, chloride, DO, 35 DOC, EC, mercury, pathogens, pesticides, selenium, nutrients (ammonia, nitrate, phosphorus), trace 36 metals, or turbidity and TSS in the San Francisco Bay. Further, changes in these constituent 37 concentrations in Delta outflow would not be expected to cause changes in Bay concentrations of 38 frequency, magnitude, and geographic extent that would adversely affect any beneficial uses. In 39 summary, based on the discussion above, effects on the San Francisco Bay from implementation of 40 CM1–CM21 are considered to be not adverse.

1 **CEOA Conclusion:** Based on the above, Alternative 4 would not be expected to cause long-term 2 degradation of water quality in San Francisco Bay resulting in sufficient use of available assimilative 3 capacity such that occasionally exceeding water quality objectives/criteria would be likely and 4 would result in substantially increased risk for adverse effects to one or more beneficial uses. 5 Further, based on the above, this alternative would not be expected to cause additional exceedance 6 of applicable water quality objectives/criteria in the San Francisco Bay by frequency, magnitude, 7 and geographic extent that would cause significant impacts on any beneficial uses of waters in the 8 affected environment. Any changes in boron, bromide, chloride, and DOC in the San Francisco Bay 9 would not adversely affect beneficial uses, because the uses most affected by changes in these 10 parameters, MUN and AGR, are not beneficial uses of the Bay. Further, no substantial changes in DO, 11 pathogens, pesticides, trace metals or turbidity or TSS are anticipated in the Delta, relative to 12 Existing Conditions, therefore, no substantial changes these constituents' levels in the Bay are 13 anticipated. Changes in Delta salinity would not contribute to measurable changes in Bay salinity, as 14 the change in Delta outflow would two to three orders of magnitude lower than (and thus minimal 15 compared to) the Bay's tidal flow. Adverse changes in *Microcystis* levels that could occur in the Delta 16 would not cause adverse Microcystis blooms in the Bay, because Microcystis are intolerant of the 17 Bay's high salinity and, thus not have not been detected downstream of Suisun Bay. The 24–28% 18 decrease in total nitrogen load and -1-+5% increase in phosphorus load, relative to Existing 19 Conditions, are expected to have minimal effect on water quality degradation, primary productivity, 20 or phytoplankton community composition. The estimated increase in mercury load (1-5 kg/year)21 <1–2%) and methylmercury load (0.00–0.13 kg/year; 0–4%), relative to Existing Conditions, is 22 within the level of uncertainty in the mass load estimate and not expected to contribute to water 23 quality degradation, make the CWA Section 303(d) mercury impairment measurably worse or cause 24 mercury/methylmercury to bioaccumulate to greater levels in aquatic organisms that would, in 25 turn, pose substantial health risks to fish, wildlife, or humans. The estimated increase in selenium 26 load would be 6–11%, but estimated total and dissolved selenium concentrations under this 27 alternative would be nearly the same as Existing Conditions, and less than the target associated with 28 white sturgeon whole-body fish tissue levels for the North Bay. Thus, the small increase in selenium 29 load is not expected to contribute to water quality degradation, or make the CWA Section 303(d) 30 selenium impairment measurably worse or cause selenium to bioaccumulate to greater levels in 31 aquatic organisms that would, in turn, pose substantial health risks to fish, wildlife, or humans. This 32 impact is considered to be less than significant.

# 18.3.3.10Alternative 5—Dual Conveyance with Pipeline/Tunnel and2Intake 1 (3,000 cfs; Operational Scenario C)

3 Alternative 5 would comprise physical/structural components similar to those under Alternative 1A 4 with the principal exception that Alternative 5 would convey up to 3,000 cfs of water from the north 5 Delta to the south Delta. Diverted water would be conveyed through pipelines/tunnels from a single 6 screened intake (i.e., Intake 1) located on the east bank of the Sacramento River between Clarksburg 7 and Walnut Grove. Alternative 5 would include a 750-acre intermediate forebay and pumping plant. 8 A new 600-acre Byron Tract Forebay, adjacent to and south of Clifton Court Forebay, would be 9 constructed which would provide water to the south Delta pumping plants. Water supply and 10 conveyance operations would follow the guidelines described as Scenario C, which includes Fall X2. 11 CM2–CM21 would be implemented under this alternative, and would be the same as those under 12 Alternative 1A with the exception of CM4, which would involve 25,000 acres of tidal habitat 13 restoration instead of 65,000 acres under the other BDCP alternatives. See Chapter 3, Description of 14 Alternatives, Section 3.5.10, for additional details on Alternative 5.

### 15 Effects of the Alternative on Delta Hydrodynamics

16 Under the No Action Alternative and Alternatives 1A-9, the following two primary factors can
17 substantially affect water quality within the Delta:

- 18 Within the south, west, and interior Delta, a decrease in the percentage of Sacramento River-19 sourced water and a concurrent increase in San Joaquin River-sourced water can increase the 20 concentrations of numerous constituents (e.g., boron, bromide, chloride, electrical conductivity, 21 nitrate, organic carbon, some pesticides, selenium). This source water replacement is caused by 22 decreased exports of San Joaquin River water (due to increased Sacramento River water 23 exports), or effects of climate change on timing of flows in the rivers. Changes in channel flows 24 also can affect water residence time and many related physical, chemical, and biological 25 variables.
- Particularly in the west Delta, sea water intrusion as a result of sea level rise or decreased Delta outflow can increase the concentration of salts (bromide, chloride) and levels of electrical conductivity. Conversely, increased Delta outflow (e.g., as a result of Fall X2 operations in wet and above normal water years) will decrease levels of these constituents, particularly in the west Delta.

31 Under Alternative 5, over the long term, average annual delta exports are anticipated to decrease by 32 358 TAF relative to Existing Conditions, and increase by 346 TAF relative to the No Action 33 Alternative. Because, over the long-term, approximately 25% of the exported water would be from 34 the new north Delta intakes, average monthly diversions at the south Delta intakes would be 35 decreased because of the shift in diversions to the north Delta intakes (see Chapter 5, *Water Supply*, 36 for more information). The result of this would be increased San Joaquin River water influence 37 throughout the south, west, and interior Delta, and a corresponding decrease in Sacramento River 38 water influence. This can be seen, for example, in Appendix 8D, ALT 5–Old River at Rock Slough for 39 ALL years (1976–1991), which shows increased San Joaquin River (SJR) percentage and decreased 40 Sacramento River (SAC) percentage under the alternative, relative to Existing Conditions and the No Action Alternative. 41

- 1 Under Alternative 5, long-term average annual Delta outflow is anticipated to increase 401 TAF
- 2 relative to Existing Conditions, due to both changes in operations (including north Delta intake
- 3 capacity of 3,000 cfs and numerous other components of Operational Scenario C) and climate
- 4 change/sea level rise (see Chapter 5, *Water Supply*, for more information). Long-term average
- 5 annual Delta outflow is anticipated to decrease under Alternative 5 by 349 TAF relative to the No
- Action Alternative, due only to changes in operations. The result of this is increased sea water
   intrusion in the west Delta. The increases in sea water intrusion (represented by an increase in San
- 8 Francisco Bay (BAY) percentage) can be seen, for example, in Appendix 8D, ALT 5–Sacramento River
- 9 at Mallard Island for ALL years (1976–1991).

# Impact WQ-1: Effects on Ammonia Concentrations Resulting from Facilities Operations and Maintenance (CM1)

#### 12 Upstream of the Delta

For the same reasons stated for the No Action Alternative, Alternative 5 would have negligible, if any, effect on ammonia concentrations in the rivers and reservoirs upstream of the Delta relative to Existing Conditions and the No Action Alternative. Any negligible increases in ammonia-N concentrations that could occur in the water bodies of the affected environment located upstream of the Delta would not be of frequency, magnitude and geographic extent that would adversely affect any beneficial uses or substantially degrade the quality of these water bodies, with regard to ammonia.

#### 20 **Delta**

Assessment of effects of ammonia under Alternative 5 is the same as discussed under Alternative
 1A, except that because flows in the Sacramento River at Freeport are different between the two
 alternatives, estimated monthly average and long term annual average predicted ammonia-N
 concentrations in the Sacramento River downstream of Freeport are different.

25 As Table 8-68 shows, estimated ammonia-N concentrations in the Sacramento River downstream of 26 Freeport (upon full mixing of the SRWTP discharge with river water) under Alternative 5 and the No 27 Action Alternative are expected to be similar. Minor increases in ammonia-N concentrations would 28 occur during January through March, August, September, November, and December, and remaining 29 months would be unchanged or have a minor decrease. A minor increase in the annual average 30 concentration would occur under Alternative 5, compared to the No Action Alternative. Moreover, 31 the estimated concentrations downstream of Freeport under Alternative 5 would be similar to 32 existing source water concentrations for the San Francisco Bay and San Joaquin River. Consequently, 33 changes in source water fraction anticipated under Alternative 5, relative to the No Action 34 Alternative, are not expected to substantially increase ammonia concentrations at any Delta 35 locations.

1 Table 8-68. Estimated Ammonia-N (mg-L as N) Concentrations in the Sacramento River Downstream of 2 the Sacramento Regional Wastewater Treatment Plant for the No Action Alternative and Alternative 5

	Oct	Nov	Dec	Jan	Feb	Mar	Apr	May	Jun	Jul	Aug	Sep	Annual Average
No Action Alternative	0.074	0.084	0.069	0.060	0.057	0.060	0.058	0.064	0.067	0.060	0.067	0.064	0.065
Alternative 5	0.072	0.088	0.070	0.061	0.058	0.061	0.058	0.064	0.064	0.060	0.070	0.067	0.066

3

Any negligible increases in ammonia-N concentrations that could occur at certain locations in the
 Delta would not be of frequency, magnitude and geographic extent that would adversely affect any
 beneficial uses or substantially degrade the water quality at these locations, with regards to
 ammonia.

#### 8 SWP/CVP Export Service Areas

9 The assessment of effects on ammonia in the SWP/CVP Export Service Area is based on assessment 10 of ammonia-N concentrations at Banks and Jones pumping plants. Similar to the discussion for 11 Alternative 1A, under Alternative 5 for areas of the Delta that are influenced by Sacramento River 12 water, including Banks and Jones pumping plants, ammonia-N concentrations are expected to 13 decrease, relative to Existing Conditions (in association with less diversion of water influenced by 14 the SRWTP). This decrease in ammonia-N concentrations for water exported via the south Delta 15 pumps is not expected to result in adverse effects on beneficial uses or substantially degrade water quality of exported water, with regards to ammonia. 16

Furthermore, as discussed above for the Plan Area, for all areas of the Delta, including Banks and
Jones pumping plants, ammonia-N concentrations are not expected to be substantially different
under Alternative 5, relative to No Action Alternative. Any negligible increases in ammonia-N
concentrations that could occur at Banks and Jones pumping plants would not be of frequency,
magnitude and geographic extent that would adversely affect any beneficial uses or substantially
degrade the water quality at these locations, with regards to ammonia.

*NEPA Effects*: In summary, based on the discussion above, effects on ammonia from implementation
 of CM1 are considered to be not adverse.

*CEQA Conclusion*: Key findings discussed in the effects assessment provided above are summarized
 here, and are then compared to the CEQA thresholds of significance (defined in Section 8.3.2) for the
 purpose of making the CEQA impact determination for this constituent. For additional details on the
 effects assessment findings that support this CEQA impact determination, see the effects assessment
 discussion that immediately precedes this conclusion.

- Ammonia-N concentrations are generally low in the reservoirs and rivers of the watersheds, owing to the lack of substantial point and nonpoint sources of ammonia-N upstream of the SRWTP in the Sacramento River watershed, in the watersheds of the eastern tributaries (Cosumnes, Mokelumne, and Calaveras Rivers), or upstream of the Delta in the San Joaquin River watershed. Consequently, any modified reservoir operations and subsequent changes in river flows under Alternative 5, relative to Existing Conditions, are expected to have negligible, if any, effects on reservoir and river ammonia-N concentrations upstream of Freeport in the Sacramento River watershed and upstream
- of the Delta in the San Joaquin River watershed.

- 1 Ammonia-N concentrations in the Sacramento River downstream of the SRWTP would be
- 2 substantially lower under Alternative 5, relative to Existing Conditions, due to upgrades to the
- 3 SRWTP that are assumed to be in place, and thus, ammonia concentrations for all areas of the Delta
- 4 that are influenced by Sacramento River water are expected to decrease. At locations which are not
- 5 influenced notably by Sacramento River water, concentrations are expected to remain relatively
- 6 unchanged, due to the similarity in SJR and BAY concentrations and the lack of expected changes in
- 7 either of these concentrations.
- 8 The assessment of effects on ammonia in the SWP/CVP Export Service Areas is based on assessment
- 9 of ammonia-N concentrations at Banks and Jones pumping plants. As discussed above for the Plan
- Area, for areas of the Delta that are influenced by Sacramento River water, including Banks and
   Jones pumping plants, ammonia-N concentrations are expected to decrease under Alternative 5.
- 12 relative to Existing Conditions.
- 13Based on the above, there would be no substantial, long-term increase in ammonia-N concentrations
- 14 in the rivers and reservoirs upstream of the Delta, in the Plan Area, or the waters exported to the
- 15 CVP and SWP service areas under Alternative 5 relative to Existing Conditions. As such, this 16 alternative is not expected to cause additional exceedance of applicable water quality
- alternative is not expected to cause additional exceedance of applicable water quality
   objectives/criteria by frequency, magnitude, and geographic extent that would cause adverse effects
- 17 objectives/criteria by frequency, magnitude, and geographic extent that would cause adverse effect 18 on any beneficial uses of waters in the affected environment. Because ammonia concentrations are
- not expected to increase substantially, no long-term water quality degradation is expected to occur
   and, thus, no adverse effects on beneficial uses would occur. Ammonia is not 303(d) listed within the
   affected environment and thus any minor increases that could occur in some areas would not make
   any existing ammonia-related impairment measurably worse because no such impairments
- currently exist. Because ammonia-N is not bioaccumulative, minor increases that could occur in
   some areas would not bioaccumulate to greater levels in aquatic organisms that would, in turn, pose
   substantial health risks to fish, wildlife, or humans. This impact is considered to be less than
   significant. No mitigation is required.

# Impact WQ-2: Effects on Ammonia Concentrations Resulting from Implementation of CM2 CM21

- *NEPA Effects*: Effects of CM2–CM21 on ammonia under Alternative 5 would be the same as those
   discussed for Alternative 1A and are considered to be not adverse.
- 31 *CEQA Conclusion*: CM2–CM21 proposed under Alternative 5 would be similar to conservation
- 32 measures proposed under Alternative 1A. As such, effects on ammonia resulting from the
- implementation of CM2–CM21 would be similar to those previously discussed for Alternative 1A.
- 34 This impact is considered to be less than significant. No mitigation is required.

# Impact WQ-3: Effects on Boron Concentrations Resulting from Facilities Operations and Maintenance (CM1)

### 37 Upstream of the Delta

- 38 Effects of CM1 on boron under Alternative 5 in areas upstream of the Delta would be very similar to
- 39 the effects discussed for Alternative 1A. There would be no expected change to the sources of boron
- 40 in the Sacramento and eastside tributary watersheds, and resultant changes in flows from altered
- 41 system-wide operations would have negligible, if any, effects on the concentration of boron in the
- 42 rivers and reservoirs of these watersheds. The modeled long-term annual average lower San Joaquin

1 River flow at Vernalis would decrease slightly compared to Existing Conditions (in association with 2 project operations, climate change, and increased water demands) and would be similar compared 3 to the No Action Alternative considering only changes due to Alternative 5 operations. The reduced 4 flow would result in possible increases in long-term average boron concentrations of up to about 5 3% relative to the Existing Conditions (Appendix 8F, Boron, Table Bo-32). The increased boron 6 concentrations would not increase the frequency of exceedances of any applicable objectives or 7 criteria and would not be expected to cause further degradation at measurable levels in the lower 8 San Joaquin River, and thus would not cause the existing impairment there to be discernibly worse. 9 Consequently, Alternative 5 would not be expected to cause exceedance of boron objectives/criteria 10 or substantially degrade water quality with respect to boron, and thus would not adversely affect 11 any beneficial uses of the Sacramento River, the eastside tributaries, associated reservoirs upstream 12 of the Delta, or the San Joaquin River.

#### 13 **Delta**

Modeling scenarios included assumptions regarding how certain habitat restoration activities (CM2
and CM4) would affect Delta hydrodynamics, To the extent that restoration actions alter
hydrodynamics within the Delta region, which affects mixing of source waters, these effects are
included in this assessment of operations-related water quality changes (i.e., CM1). Other effects of
CM2-CM21 not attributable to hydrodynamics, for example, additional loading of a constituent to
the Delta, are discussed within the impact header for CM2-CM21. See section 8.3.1.3 for more
information.

21 Effects of CM1 on boron under Alternative 5 in the Delta would be similar to the effects discussed for 22 Alternative 1A. Relative to the Existing Conditions and No Action Alternative, Alternative 5 would 23 result in increased long-term average boron concentrations for the 16-year period modeled at 24 interior and western Delta locations (by as much as 7% at the SF Mokelumne River at Staten Island, 25 2% at the San Joaquin River at Buckley Cove, 8% at Franks Tract, and 7% at Old River at Rock 26 Slough) (Appendix 8F, *Boron*, Table Bo-14). This comparison to Existing Conditions reflects changes 27 due to both Alternative 5 operations (including north Delta intake capacity of 3,000 cfs and 28 numerous other components of Operational Scenario C) and climate change/sea level rise. The 29 comparison to the No Action Alternative reflects changes due only to operations.

30 Implementation of tidal habitat restoration under CM4 also may contribute to increased boron 31 concentrations at western Delta assessment locations (more discussion of this phenomenon is 32 included in Section 8.3.1.3), and thus would not be anticipated to substantially affect agricultural 33 diversions which occur primarily at interior Delta locations. The long-term annual average and 34 monthly average boron concentrations, for either the 16-year period or drought period modeled. 35 would never exceed the 2,000 µg/L human health advisory objective (i.e., for children) or 500 µg/L 36 agricultural objective at any of the eleven Delta assessment locations, which represents no change 37 from the Existing Conditions and No Action Alternative (Appendix 8F, Boron, Table Bo-3A). 38 Reductions in long-term average assimilative capacity of up to 4% at interior Delta locations (i.e., 39 Franks Tract and Old River at Rock Slough) would be small with respect to the 500  $\mu$ g/L agricultural objective (Appendix 8F, Boron, Table Bo-15). However, because the absolute boron concentrations 40 41 would still be well below the lowest 500  $\mu$ g/L objective for the protection of the agricultural 42 beneficial use under Alternative 5, the levels of boron degradation would not be of sufficient 43 magnitude to substantially increase the risk of exceeding objectives or cause adverse effects to 44 municipal and agricultural water supply beneficial uses, or any other beneficial uses, in the Delta 45 (Appendix 8F, Figure Bo-4).

#### 1 SWP/CVP Export Service Areas

- 2 Effects of CM1 on boron under Alternative 5 in the Delta would be similar to the effects discussed for 3 Alternative 1A. Under Alternative 5, long-term average boron concentrations would decrease by as 4 much as 11% at the Banks Pumping Plant and Jones Pumping Plant relative to the Existing 5 Conditions and No Action Alternative (Appendix 8F, Boron, Table Bo-14) as a result of export of a 6 greater proportion of low-boron Sacramento River water. Commensurate with the decrease in 7 exported boron concentrations, boron concentrations in the lower San Joaquin River may be 8 reduced and would likely alleviate or lessen any expected increase in boron concentrations at 9 Vernalis associated with flow reductions (see discussion of Upstream of the Delta), as well as 10 locations in the Delta receiving a large fraction of San Joaquin River water. Reduced export boron 11 concentrations also may contribute to reducing the existing 303(d) impairment in the lower San 12 Joaquin River and associated TMDL actions for reducing boron loading.
- Maintenance of SWP and CVP facilities under Alternative 5 would not be expected to create new
   sources of boron or contribute towards a substantial change in existing sources of boron in the
   affected environment. Maintenance activities would not be expected to cause any substantial
   increases in boron concentrations or degradation with respect to boron such that objectives would
   be exceeded more frequently, or any beneficial uses would be adversely affected anywhere in the
   affected environment.
- *NEPA Effects:* In summary, relative to the No Action Alternative conditions, Alternative 5 would
   result in relatively small increases in long-term average boron concentrations in the Delta and not
   appreciably change boron levels in the lower San Joaquin River. However, the predicted changes
   would not be expected to cause exceedances of applicable objectives or further measurable water
   quality degradation, and thus would not constitute an adverse effect on water quality.
- *CEQA Conclusion:* Key findings discussed in the effects assessment provided above are summarized
   here, and are then compared to the CEQA thresholds of significance (defined in Section 8.3.2) for the
   purpose of making the CEQA impact determination for this constituent. For additional details on the
   effects assessment findings that support this CEQA impact determination, see the effects assessment
   discussion that immediately precedes this conclusion.
- Boron is not a constituent of concern in the Sacramento River watershed upstream of the Delta, thus
  river flow rate and reservoir storage reductions that would occur under the Alternative 5, relative to
  Existing Conditions, would not be expected to result in a substantial adverse change in boron levels.
  Additionally, relative to Existing Conditions, Alternative 5 would not result in reductions in river
  flow rates (i.e., less dilution) or increased boron loading such that there would be any substantial
  increases in boron concentration upstream of the Delta in the San Joaquin River watershed.
- Small increased boron levels predicted for interior and western Delta locations in response (i.e., up
  to 8% increase) to a shift in the Delta source water percentages and tidal habitat restoration under
  this alternative would not be expected to cause exceedances of objectives, or substantial
  degradation of these water bodies. Alternative 5 maintenance also would not result in any
  substantial increases in boron concentrations in the affected environment. Boron concentrations
  would be reduced in water exported from the Delta to the CVP/SWP Export Service Areas, thus
- 41 reflecting a potential improvement to boron loading in the lower San Joaquin River.
- Boron is not a bioaccumulative constituent, thus any increased concentrations under Alternative 5
  would not result in adverse boron bioaccumulation effects to aquatic life or humans. Relative to

- 1 Existing Conditions, Alternative 5 would not result in substantially increased boron concentrations
- 2 such that frequency of exceedances of municipal and agricultural water supply objectives would
- 3 increase. The levels of boron degradation that may occur under Alternative 5 would not be of
- 4 sufficient magnitude to cause substantially increased risk for adverse effects to municipal or
- 5 agricultural beneficial uses within the affected environment. Long-term average boron
- 6 concentrations would decrease in Delta water exports to the SWP and CVP service area, which may
- 7 contribute to reducing the existing 303(d) impairment of agricultural beneficial uses in the lower
- 8 San Joaquin River. Based on these findings, this impact is determined to be less than significant. No
   9 mitigation is required.

#### 10 Impact WQ-4: Effects on Boron Concentrations Resulting from Implementation of CM2–CM21

- *NEPA Effects*: Effects of CM2–CM21 on boron under Alternative 5 would be the same as those
   discussed for Alternative 1A and are determined to be not adverse.
- 13 *CEQA Conclusion*: CM2–CM21 proposed under Alternative 5 would be similar to conservation
- 14 measures proposed under Alternative 1A. As such, effects on boron resulting from the
- implementation of CM2–CM21 would be similar to those previously discussed for Alternative 1A.
   This impact is considered to be less than significant. No mitigation is required.

### 17 Impact WQ-5: Effects on Bromide Concentrations Resulting from Facilities Operations and 18 Maintenance (CM1)

#### 19 Upstream of the Delta

20Under Alternative 5 there would be no expected change to the sources of bromide in the Sacramento21and eastside tributary watersheds. Bromide loading in these watersheds would remain unchanged22and resultant changes in flows from altered system-wide operations under Alternative 5 would have23negligible, if any, effects on the concentration of bromide in the rivers and reservoirs of these24watersheds. Consequently, Alternative 5 would not be expected to adversely affect the MUN25beneficial use, or any other beneficial uses, of the Sacramento River, the eastside tributaries, or their26associated reservoirs upstream of the Delta.

- 27 Under Alternative 5, modeling indicates that long-term annual average flows on the San Joaquin
- River would decrease by 6%, relative to Existing Conditions, and would remain virtually the same
- 29 relative to the No Action Alternative (Appendix 5A, *BDCP/California WaterFix FEIR/FEIS Modeling*
- 30 *Technical Appendix*). These decreases in flow would result in possible increases in long-term average
- bromide concentrations of about 3%, relative to Existing Conditions and less than <1% relative to</li>
   the No Action Alternative (Appendix 8E, *Bromide*, Table 24). The small increases in lower San
- 33 Joaquin River bromide levels that could occur under Alternative 5, relative to existing and the No
- 34 Action Alternative conditions would not be expected to adversely affect the MUN beneficial use, or
- 35 any other beneficial uses, of the lower San Joaquin River.

#### 36 **Delta**

- 37 Modeling scenarios included assumptions regarding how certain habitat restoration activities (CM2
- 38 and CM4) would affect Delta hydrodynamics, To the extent that restoration actions alter
- 39 hydrodynamics within the Delta region, which affects mixing of source waters, these effects are
- 40 included in this assessment of operations-related water quality changes (i.e., CM1). Other effects of
- 41 CM2–CM21 not attributable to hydrodynamics, for example, additional loading of a constituent to

the Delta, are discussed within the impact header for CM2-CM21. See section 8.3.1.3 for more
 information.

3 Under Alternative 5, the geographic extent of effects pertaining to long-term average bromide 4 concentrations in the Delta would be similar to that previously described for Alternative 1A, 5 although the magnitude of predicted long-term change and relative frequency of concentration 6 threshold exceedances would be different. Using the mass-balance modeling approach for bromide 7 (see Section 8.3.1.3), relative to Existing Conditions, modeled long-term average bromide 8 concentrations would increase at Staten Island, Emmaton, and Barker Slough, while modeled long-9 term average bromide concentrations would decrease at the other assessment locations (Appendix 10 8E, Bromide, Table 12). Overall effects would be greatest at Barker Slough, where predicted long-11 term average bromide concentrations would increase from 51  $\mu$ g/L to 63  $\mu$ g/L (23% relative increase) for the modeled 16-year hydrologic period and would increase from 54  $\mu$ g/L to 98  $\mu$ g/L 12 13 (84% relative increase) for the modeled drought period. At Barker Slough, the predicted 50 µg/L 14 exceedance frequency would decrease from 49% under Existing Conditions to 38% under 15 Alternative 5, but would increase from 55% to 68% during the drought period. At Barker Slough, the 16 predicted 100 µg/L exceedance frequency would increase from 0% under Existing Conditions to 17 18% under Alternative 5, and would increase from 0% to 38% during the drought period. In 18 contrast, increases in bromide at Staten Island would result in a 50 µg/L bromide threshold 19 exceedance increase from 47% under Existing Conditions to 67% under Alternative 5 (52% to 77% 20 during the modeled drought period). However, unlike Barker Slough, modeling shows that long-21 term average bromide concentration at Staten Island would exceed the 100 µg/L assessment 22 threshold concentration 1% under Existing Conditions and 2% under Alternative 5 (0% to 2% 23 during the modeled drought period). The long-term average bromide concentrations would be 59 24  $\mu$ g/L (62  $\mu$ g/L for the modeled drought period) at Staten Island under Alternative 5. Changes in 25 exceedance frequency of the 50 µg/L and 100 µg/L concentration thresholds, as well as relative 26 change in long-term average concentration, at other assessment locations would be less substantial. 27 This comparison to Existing Conditions reflects changes in bromide due to both Alternative 5 28 operations (including north Delta intake capacity of 3,000 cfs and numerous other components of 29 Operational Scenario C) and climate change/sea level rise.

- 30 Due to the relatively small differences between modeled Existing Conditions and No Action baseline, 31 changes in long-term average bromide concentrations and changes in exceedance frequencies 32 relative to the No Action Alternative would be generally of similar magnitude to those previously 33 described for the Existing Conditions comparison (Appendix 8E, Bromide, Table 12). Modeled long-34 term average bromide concentration increases would similarly be greatest at Barker Slough, where 35 long-term average concentrations are predicted to increase by 27% (83% for the modeled drought 36 period) relative to the No Action Alternative. However, unlike the Existing Conditions comparison, 37 long-term average bromide concentrations at Buckley Cove, Rock Slough, and Contra Costa PP No. 1 38 would increase relative to No Action Alternative, although the increases would be relatively small 39 (<4%). Unlike the comparison to Existing Conditions, this comparison to the No Action Alternative 40 reflects changes in bromide due only to Alternative 5 operations.
- At Barker Slough, modeled long-term average bromide concentrations for the two baseline
  conditions are very similar (Appendix 8E, *Bromide*, Table 12). Such similarity demonstrates that the
  modeled Alternative 5 change in bromide is almost entirely due to Alternative 5 operations, and not
  climate change/sea level rise. Therefore, operations are the primary driver of effects on bromide at
  Barker Slough, regardless whether Alternative 5 is compared to Existing Conditions, or compared to
  the No Action Alternative.

- 1 Results of the modeling approach which used relationships between EC and chloride and between
- 2 chloride and bromide (see Section 8.3.1.3) differed somewhat from what is presented above for the
- 3 mass-balance approach (see Appendix 8E, *Bromide*, Table 13). For most locations, the frequency of
- 4 exceedance of the 50  $\mu$ g/L and 100  $\mu$ g/L were similar. The greatest difference between the methods
- was predicted for Barker Slough. The increases in frequency of exceedance of the 100 μg/L
   threshold, relative to Existing Conditions and the No Action Alternative, were not as great using this
- alternative EC to chloride and chloride to bromide relationship modeling approach as compared to
- 8 that presented above from the mass-balance modeling approach. However, there were still
- 9 substantial increases, resulting in 9% exceedance over the modeled period under Alternative 5, as
- 10 compared to 1% under Existing Conditions and 2% under the No Action Alternative. For the drought
- 11 period, exceedance frequency increased from 0% under Existing Conditions and the No Action
- 12 Alternative, to 20% under Alternative 5.Because the mass-balance approach predicts a greater level
- 13 of impact at Barker Slough, determination of impacts was based on the mass-balance results.
- 14 The increase in long-term average bromide concentrations predicted at Barker Slough, principally 15 the relative increase in 100  $\mu$ g/L exceedance frequency, would result in a substantial change in 16 source water quality for existing drinking water treatment plants drawing water from the North Bay 17 Aqueduct. As discussed for Alternative 1A, drinking water treatment plants obtaining water via the 18 North Bay Aqueduct utilize a variety of conventional and enhanced treatment technologies in order 19 to achieve DBP drinking water criteria. While the implications of such a modeled change in bromide 20 at Barker Slough are difficult to predict, the substantial modeled increases could lead to adverse 21 changes in the formation of disinfection byproducts such that considerable treatment plant 22 upgrades may be necessary in order to achieve equivalent levels of health protection. Because many 23 of the other modeled locations already frequently exceed the 100 µg/L threshold under Existing 24 Conditions and the No Action Alternative, these locations likely already require treatment plant 25 technologies to achieve equivalent levels of health protection, and thus no additional treatment 26 technologies would be triggered by the small increases in the frequency of exceeding the 100 µg/L 27 threshold. Hence, no further impact on the drinking water beneficial use would be expected at these 28 locations.
- 29 The seasonal intakes at Mallard Slough and City of Antioch are infrequently used due to water 30 quality constraints related to sea water intrusion. On a long-term average basis, bromide at these 31 locations is in excess of 3,000  $\mu$ g/L, but during seasonal periods of high Delta outflow can be <300 32  $\mu$ g/L. Based on modeling using the mass-balance approach, use of the seasonal intakes at Mallard 33 Slough and City of Antioch under Alternative 5 would experience a period average increase in 34 bromide during the months when these intakes would most likely be utilized. For those wet and 35 above normal water year types where mass balance modeling would predict water quality typically 36 suitable for diversion, predicted long-term average bromide would increase from 103 µg/L to 128 37  $\mu$ g/L (25% increase) at City of Antioch and would increase from 150  $\mu$ g/L to 194  $\mu$ g/L (30% 38 increase) at Mallard Slough relative to Existing Conditions (Appendix 8E, Bromide, Table 25). 39 Increases would be similar for the No Action Alternative comparison. Modeling results using the EC 40 to chloride and chloride to bromide relationships show increases during these months, but the 41 relative magnitude of the increases is much lower (Appendix 8E, Bromide, Table 26). Regardless of 42 the differences in the data between the two modeling approaches, the decisions surrounding the use 43 of these seasonal intakes is largely driven by acceptable water quality, and thus have historically 44 been opportunistic. Opportunity to use these intakes would remain, and the predicted increases in 45 bromide concentrations at the City of Antioch and Mallard Slough intake would not be expected to 46 adversely affect MUN beneficial uses, or any other beneficial use, at these locations.

- 1 Important to the results presented above is the assumed habitat restoration footprint on both the
- 2 temporal and spatial scales incorporated into the modeling. Modeling sensitivity analyses have
- 3 indicated that habitat restoration (which are reflected in the modeling—see Section 8.3.1.3), not
- 4 operations covered under CM1, are the driving factor in the modeled bromide increases. The timing,
- location, and specific design of habitat restoration will have effects on Delta hydrodynamics, and any
   deviations from modeled habitat restoration and implementation schedule will lead to different
- outcomes. Although habitat restoration near Barker Slough is an important factor contributing to
- 8 modeled bromide concentrations at the North Bay Aqueduct, BDCP habitat restoration elsewhere in
- 9 the Delta can also have large effects. Because of these uncertainties, and the possibility of adaptive
- 10 management changes to BDCP restoration activities, including location, magnitude, and timing of
- 11 restoration, the estimates are not predictive of the bromide levels that would actually occur in
- 12 Barker Slough or elsewhere in the Delta.

### 13 SWP/CVP Export Service Areas

14 Under Alternative 5, improvement in long-term average bromide concentrations would occur at the 15 Banks and Jones pumping plants. Long-term average bromide concentrations for the modeled 16-16 year hydrologic period at these locations would decrease by as much as 30% relative to Existing 17 Conditions and 20% relative to No Action Alternative. Relative change in long-term average bromide 18 concentration would be less during drought conditions ( $\leq 27\%$ ), but would still represent 19 considerable improvement (Appendix 8E, Bromide, Table 12). As a result, less frequent bromide 20 concentration exceedances of the 50  $\mu$ g/L and 100  $\mu$ g/L assessment thresholds would be predicted 21 and an overall improvement in Export Service Areas water quality would be experienced respective 22 to bromide. Commensurate with the decrease in exported bromide, an improvement in lower San 23 Joaquin River bromide would also be observed since bromide in the lower San Joaquin River is 24 principally related to irrigation water deliveries from the Delta. While the magnitude of this 25 expected lower San Joaquin River improvement in bromide is difficult to predict, the relative 26 decrease in overall loading of bromide to the Export Service Areas would likely alleviate or lessen 27 any expected increase in bromide concentrations at Vernalis (see discussion of Upstream of the 28 Delta) as well as locations in the Delta receiving a large fraction of San Joaquin River water, such as 29 much of the south Delta.

- The discussion above is based on results of the mass-balance modeling approach. Results of the modeling approach which used relationships between EC and chloride and between chloride and bromide (see Section 8.3.1.3) were consistent with the discussion above, and assessment of bromide using these data results in the same conclusions as are presented above for the mass-balance approach (see Appendix 8E, *Bromide*, Table 13).
- Similar to the discussion pertaining to the No Action Alternative, maintenance of SWP and CVP
   facilities under Alternative 5 would not be expected to create new sources of bromide or contribute
   towards a substantial change in existing sources of bromide in the affected environment.
   Maintenance activities would not be expected to cause any substantial change in bromide such that
   MUN beneficial uses, or any other beneficial use, would be adversely affected anywhere in the
- 40 affected environment.
- 41 **NEPA Effects:** In summary, Alternative 5 operations and maintenance, relative to the No Action
- 42 Alternative, would result in small increases (i.e., <1%) in long-term average bromide concentrations
- 43 at Vernalis related to relatively small declines in long-term average flow on the San Joaquin River.
- 44 However, Alternative 5 operation and maintenance activities would cause substantial degradation

- 1 to water quality with respect to bromide at Barker Slough, source of the North Bay Aqueduct.
- 2 Resultant substantial change in long-term average bromide at Barker Slough could necessitate
- 3 changes in water treatment plant operations or require treatment plant upgrades in order to
- 4 maintain DBP compliance, and thus would constitute an adverse effect on water quality. Mitigation
- 5 Measure WQ-5 is available to reduce these effects (implementation of this measure along with a
- separate other commitment as set forth in EIR/EIS Appendix 3B, *Environmental Commitments, AMMs, and CMs,* relating to the potential increased treatment costs associated with bromide-related
- AMMS, und CMS, relating to the potential increase
   changes would reduce these effects).
- *CEQA Conclusion*: Key findings discussed in the effects assessment provided above are summarized
   here, and are then compared to the CEQA thresholds of significance (defined in Section 8.3.2) for the
   purpose of making the CEQA impact determination for this constituent. For additional details on the
   effects assessment findings that support this CEQA impact determination, see the effects assessment
   discussion that immediately precedes this conclusion.
- 14 Under Alternative 5 there would be no expected change to the sources of bromide in the Sacramento 15 and eastside tributary watersheds. Bromide loading in these watersheds would remain unchanged 16 and resultant changes in flows from altered system-wide operations under Alternative 5 would have 17 negligible, if any, effects on the concentration of bromide in the rivers and reservoirs of these 18 watersheds. However, south of the Delta, the San Joaquin River is a substantial source of bromide, 19 primarily due to the use of irrigation water imported from the southern Delta. Concentrations of 20 bromide at Vernalis are inversely correlated to net river flow. Under Alternative 5, long-term 21 average flows at Vernalis would decrease only slightly, resulting in less than substantial predicted 22 increases in long-term average bromide of about 3% relative to Existing Conditions.
- 23 Relative to Existing Conditions, Alternative 5 would result in small decreases in long-term average 24 bromide concentration at most Delta assessment locations, with principal exceptions being the 25 North Bay Aqueduct at Barker Slough, Staten Island, and Emmaton on the Sacramento River. Overall 26 effects would be greatest at Barker Slough, where substantial increases in long-term average 27 bromide concentrations would be predicted. The increase in long-term average bromide 28 concentrations predicted for Barker Slough would result in a substantial change in source water 29 quality to existing drinking water treatment plants drawing water from the North Bay Aqueduct. 30 These modeled increases in bromide at Barker Slough could lead to adverse changes in the 31 formation of disinfection byproducts at drinking water treatment plants such that considerable 32 water treatment plant upgrades would be necessary in order to achieve equivalent levels of drinking 33 water health protection.
- 34The assessment of effects on bromide in the SWP/CVP Export Service Areas is based on assessment35of changes in bromide concentrations at Banks and Jones pumping plants. Under Alternative 5,36substantial improvement would occur at the Banks and Jones pumping plants, where predicted37long-term average bromide concentrations are predicted to decrease by as much as 30% relative to38Existing Conditions. An overall improvement in bromide-related water quality would be predicted39in the SWP/CVP Export Service Areas.
- Based on the above, Alternative 5 operation and maintenance would not result in any substantial
  change in long-term average bromide concentration upstream of the Delta. Furthermore, under
  Alternative 5, water exported from the Delta to the SWP/CVP service area would be substantially
  improved relative to bromide. Bromide is not bioaccumulative, therefore change in long-term
  average bromide concentrations would not directly cause bioaccumulative problems in aquatic life

1 or humans. Additionally, bromide is not a constituent related to any 303(d) listings. Alternative 5 2 operation and maintenance activities would not cause substantial long-term degradation to water 3 quality respective to bromide with the exception of water quality at Barker Slough, source of the 4 North Bay Aqueduct. At Barker Slough, modeled long-term annual average concentrations of 5 bromide would increase by 23%, and 84% during the modeled drought period. For the modeled 16-6 year hydrologic period the frequency of predicted bromide concentrations exceeding 100 µg/L 7 would increase from 0% under Existing Conditions to 18% under Alternative 5, while for the 8 modeled drought period, the frequency would increase from 0% to 38%. Substantial changes in 9 long-term average bromide could necessitate changes in treatment plant operation or require treatment plant upgrades in order to maintain DBP compliance. The model predicted change at 10 11 Barker Slough is substantial and, therefore, would represent a substantially increased risk for 12 adverse effects on existing MUN beneficial uses should treatment upgrades not be undertaken. The 13 impact is considered significant.

- 14 Implementation of Mitigation Measure WQ-5 along with a separate other commitment relating to 15 the potential increased treatment costs associated with bromide-related changes would reduce 16 these effects. While mitigation measures to reduce these water quality effects in affected water 17 bodies to less-than-significant levels are not available, implementation of Mitigation Measure WQ-5 18 is recommended to attempt to reduce the effect that increased bromide concentrations may have on 19 Delta beneficial uses. However, because the effectiveness of this mitigation measure to result in 20 feasible measures for reducing water quality effects is uncertain, this impact is considered to remain 21 significant and unavoidable. Please see Mitigation Measure WQ-5 under Impact WQ-5 in the 22 discussion of Alternative 1A.
- 23 In addition to and to supplement Mitigation Measure WQ-5, the BDCP proponents have incorporated 24 into the BDCP, as set forth in EIR/EIS Appendix 3B, Environmental Commitments, AMMs, and CMs, a separate other commitment to address the potential increased water treatment costs that could 25 26 result from bromide-related concentration effects on municipal water purveyor operations. 27 Potential options for making use of this financial commitment include funding or providing other 28 assistance towards implementation of the North Bay Aqueduct AIP, acquiring alternative water 29 supplies, or other actions to indirectly reduce the effects of elevated bromide and DOC in existing 30 water supply diversion facilities. Please refer to Appendix 3B for the full list of potential actions that 31 could be taken pursuant to this commitment in order to reduce the water quality treatment costs 32 associated with water quality effects relating to chloride, electrical conductivity, and bromide.
- Mitigation Measure WQ-5: Avoid, Minimize, or Offset, as Feasible, Adverse Water Quality
   Conditions
- 35 Please see Mitigation Measure WQ-5 under Impact WQ-5 in the discussion of Alternative 1A.

### Impact WQ-6: Effects on Bromide Concentrations Resulting from Implementation of CM2 CM21

- 38 NEPA Effects: CM2-CM21 proposed under Alternative 5 would be the same as those proposed
   39 under Alternative 1A, except that 25,000 acres rather than 65,000 acres of tidal habitat would be
   40 restored. As discussed for Alternative 1A, implementation of the CM2-CM21 would not present new
   41 or substantially changed sources of bromide to the study area. Some conservation measures may
   42 replace or substitute for existing irrigated agriculture in the Delta. This replacement or substitution
- 43 is not expected to substantially increase or present new sources of bromide. CM2–CM21 would not

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- be expected to cause any substantial change in bromide such that MUN beneficial uses, or any other
   beneficial use, would be adversely affected anywhere in the affected environment.
- 3 In summary, implementation of CM2–CM21 under Alternative 5, relative to the No Action
- 4 Alternative, would have negligible, if any, effects on bromide concentrations. The effects on bromide 5 from implementing CM2–CM21 are determined to not be adverse.

*CEQA Conclusion*: CM2–CM21 proposed under Alternative 5 would be similar to conservation
 measures proposed under Alternative 1A, except that 25,000 acres rather than 65,000 acres of tidal
 habitat would be restored. As discussed for Alternative 1A, implementation of the CM2–CM21
 (CM2–CM21) would not present new or substantially changed sources of bromide to the study area.
 As such, effects on bromide resulting from the implementation of CM2–CM21 would be similar to
 those previously discussed for Alternative 1A. This impact is considered to be less than significant.

12 No mitigation is required.

### 13 Impact WQ-7: Effects on Chloride Concentrations Resulting from Facilities Operations and 14 Maintenance (CM1)

#### 15 Upstream of the Delta

16 Under Alternative 5 there would be no expected change to the sources of chloride in the Sacramento 17 and eastside tributary watersheds. Chloride loading in these watersheds would remain unchanged 18 and resultant changes in flows from altered system-wide operations would have negligible, if any, 19 effects on the concentration of chloride in the rivers and reservoirs of these watersheds. The 20 modeled long-term annual average flows on the lower San Joaquin River at Vernalis would decrease 21 slightly compared to Existing Conditions and be similar compared to the No Action Alternative (as a 22 result of climate change). The reduced flow would result in possible increases in long-term average 23 chloride concentrations of about 2%, relative to the Existing Conditions and no change relative to No 24 Action Alternative (Appendix 8G, *Chloride*, Table Cl-62). Consequently, Alternative 5 would not be 25 expected to cause exceedance of chloride objectives/criteria or substantially degrade water quality 26 with respect to chloride, and thus would not adversely affect any beneficial uses of the Sacramento 27 River, the eastside tributaries, associated reservoirs upstream of the Delta, or the San Joaquin River.

#### 28 **Delta**

Modeling scenarios included assumptions regarding how certain habitat restoration activities (CM2
and CM4) would affect Delta hydrodynamics, To the extent that restoration actions alter
hydrodynamics within the Delta region, which affects mixing of source waters, these effects are
included in this assessment of operations-related water quality changes (i.e., CM1). Other effects of
CM2-CM21 not attributable to hydrodynamics, for example, additional loading of a constituent to
the Delta, are discussed within the impact header for CM2-CM21. See section 8.3.1.3 for more

- 35 information.
- Relative to Existing Conditions, modeling predicts that Alternative 5 would result in similar or
- reduced long-term average chloride concentrations for the 16-year period modeled at most of the
- 38 assessment locations, and, depending on modeling approach (see Section 8.3.1.3), would result in
- increased concentrations at the North Bay Aqueduct at Barker Slough (i.e.,  $\leq 18\%$ ), Sacramento River
- 40 at Emmaton (i.e.,  $\leq 3\%$ ), and SF Mokelumne at Staten Island (i.e.,  $\leq 16\%$ ) (Appendix 8G, *Chloride*,
- Table Cl-31 and Table Cl-32). Additionally, implementation of tidal habitat restoration under CM4
  would increase the tidal exchange volume in the Delta, and thus may contribute to increased

- 1 chloride concentrations in the Bay source water as a result of increased salinity intrusion. More
- 2 discussion of this phenomenon is included in Section 8.3.1.3. Consequently, while uncertain, the
- 3 magnitude of chloride increases may be greater than indicated herein and would affect the western
- 4 Delta assessment locations the most which are influenced to the greatest extent by the Bay source
- 5 water. This comparison to Existing Conditions reflects changes in chloride due to both Alternative 5
- 6 operations (including north Delta intake capacity of 3,000 cfs and numerous other components of
- 7 Operational Scenario C) and climate change/sea level rise.
- 8 Relative to the No Action Alternative conditions, the mass balance analysis of modeling results
- 9 indicated that Alternative 5 would result in similar or reduced long-term average chloride
  10 concentrations for the 16-year period modeled at four of the assessment locations. Chloride
  11 concentrations would increase at the SF Mokelumne River at Staten Island (up to 19%) and the
  12 North Bay Aqueduct at Barker Slough (up to 23%) compared to the No Action Alternative conditions
  13 and increase only incrementally (3% or less) at five other stations (Appendix 8G, *Chloride*, Table Cl14 31). The comparison to the No Action Alternative reflects changes in chloride due only to operations.
- 15 The following outlines the modeled chloride changes relative to the applicable objectives and16 beneficial uses of Delta waters.
- 17 Municipal Beneficial Uses–Relative to Existing Conditions
- 18 Estimates of chloride concentrations generated using EC-chloride relationships and DSM2 EC output 19 (see Section 8.3.1.3) were used to evaluate the 150 mg/L Bay-Delta WOCP objective for municipal 20 and industrial beneficial uses on a basis of the percentage of years the chloride objective is exceeded 21 for the modeled 16-year period. The objective is exceeded if chloride concentrations exceed 150 22 mg/L for a specified number of days in a given water year at both the Antioch and Contra Costa 23 Pumping Plant #1 locations. For Alternative 5, the modeled frequency of objective exceedance 24 would remain unchanged at 7% of years under Existing Conditions and Alternative 5 (Appendix 8G, 25 Chloride, Table Cl-64).
- Similarly, estimates of chloride concentrations generated using EC-chloride relationships and DSM2
   EC output (see Section 8.3.1.3) were also used to evaluate the 250 mg/L Bay-Delta WQCP objective
   for chloride at Contra Costa Pumping Plant #1, where daily average objectives apply. The basis for
   the evaluation was the predicted number of days the objective was exceeded for the modeled 16 year period. For Alternative 5, the modeled frequency of objective exceedance would decrease by
   approximately one half, from 6% of modeled days under Existing Conditions, to 3% of modeled days
- 32 under Alternative 5 (Appendix 8G, *Chloride*, Table Cl-63).
- 33 Given the limitations inherent to estimating future chloride concentrations (see Section 8.3.1.3),
- 34 estimation of chloride concentrations through both amass balance approach and an EC-chloride
- relationship approach was used to evaluate the 250 mg/L Bay-Delta WQCP objectives in terms of
- 36 both frequency of exceedance and use of assimilative capacity. When utilizing the mass balance
- 37 approach to model monthly average chloride concentrations for the 16-year period, the predicted
- 38 frequency of exceeding the 250 mg/L objective would decrease at the Contra Costa Canal at 39 Pumping Plant #1 (Appendix 8G. *Chloride*. Table Cl-33 and Figure Cl-9). The frequency of
- Pumping Plant #1 (Appendix 8G, *Chloride*, Table Cl-33 and Figure Cl-9). The frequency of
  exceedances would increase for the 16-year period modeled at the San Joaquin River at Antioch (i.e.,
- 40 exceedances would increase for the 10-year period modeled at the san Joaquin River at Antioch (i.e., 41 from 66% under Existing Conditions to 72%) and Sacramento River at Mallard Island (i.e., from 85%
- 42 under Existing Conditions to 87%) (Appendix 8G, Table Cl-33), and would cause further degradation
- 43 at Antioch in March and April (i.e., maximum reduction of 45% of assimilative capacity for the 16-

- year period modeled, and 100% reduction, or elimination of assimilative capacity, during the
   drought period modeled) (Appendix 8G, Table Cl-35 and Figure Cl-9).
- 3 In comparison, when utilizing the chloride-EC relationship to model monthly average chloride 4 concentrations for the 16-year period, trends in frequency of exceedance and use of assimilative 5 capacity would be similar to those discussed when utilizing the mass balance modeling approach 6 (Appendix 8G, *Chloride*, Table Cl-34 and Table Cl-36). However, as with Alternative 1A the modeling 7 approach utilizing the chloride-EC relationships predicted changes of lesser magnitude, where 8 predictions of change utilizing the mass balance approach were generally of greater magnitude, and 9 thus more conservative. As discussed in Section 8.3.1.3, in cases of such disagreement, the approach 10 that yielded the more conservative predictions was used as the basis for determining adverse 11 impacts.
- Based on the additional predicted annual and seasonal exceedances of the 250 mg/L Bay Delta
   WQCP objectives for chloride, and magnitude of associated long-term average water quality
   degradation in the western Delta, the potential exists for substantial adverse effects on the
   municipal and industrial beneficial uses through reduced opportunity for diversion of water with
   acceptable chloride levels.
- 17 303(d) Listed Water Bodies–Relative to Existing Conditions
- With respect to the 303(d) listing for chloride in Tom Paine Slough, the monthly average chloride
  concentrations for the 16-year period modeled at Old River at Tracy Road, which represents the
  nearest DSM2-modeled location to Tom Paine in the south Delta, would generally be similar
  compared to Existing Conditions, and thus, would not be further degraded on a long-term basis
  (Appendix 8G, Figure Cl-10).
- 23 With respect to Suisun Marsh, the monthly average chloride concentrations for the 16-year period 24 modeled would generally increase compared to Existing Conditions in some months during October 25 through May at the Sacramento River at Collinsville (Appendix 8G, Figure Cl-11), Mallard Island 26 (Appendix 8G, Figure Cl-9), and increase substantially at the Montezuma Slough at Beldon's Landing 27 (i.e., over a doubling of concentration in December through February) (Appendix 8G, Figure Cl-12). 28 Although modeling of Alternative 5 assumed no operation of the Montezuma Slough Salinity Control 29 Gates, the project description assumes continued operation of the Salinity Control Gates, consistent 30 with assumptions included in the No Action Alternative. A sensitivity analysis modeling run 31 conducted for Alternative 4 with the gates operational consistent with the No Action Alternative 32 resulted in substantially lower EC levels than indicated in the original Alternative 4 modeling results 33 for Suisun Marsh, but EC levels were still somewhat higher than EC levels under Existing Conditions 34 for several locations and months. Although chloride was not specifically modeled in this sensitivity 35 analysis, it is expected that chloride concentrations would be nearly proportional to EC levels in 36 Suisun Marsh. Another modeling run with the gates operational and restoration areas removed 37 resulted in EC levels nearly equivalent to Existing Conditions, indicating that design and siting of 38 restoration areas has notable bearing on EC levels at different locations within Suisun Marsh (see 39 Appendix 8H, Attachment 1, for more information on these sensitivity analyses). These analyses also 40 indicate that increases in salinity are related primarily to the hydrodynamic effects of CM4, not 41 operational components of CM1. Based on the sensitivity analyses, optimizing the design and siting 42 of restoration areas may limit the magnitude of long-term chloride increases in the Marsh. However, 43 the chloride concentration increases at certain locations could be substantial, depending on siting 44 and design of restoration areas. Thus, these increased chloride levels in Suisun Marsh are

- considered to contribute to additional, measureable long-term degradation that potentially would
   adversely affect the necessary actions to reduce chloride loading for any TMDL that is developed.
- 3 Municipal Beneficial Uses–Relative to No Action Alternative

4 Similar to the assessment conducted for Existing Conditions, estimates of chloride concentrations 5 generated using EC-chloride relationships and DSM2 EC output (see Section 8.3.1.3) were used to 6 evaluate the 150 mg/L Bay-Delta WQCP objective for municipal and industrial beneficial uses. For 7 Alternative 5, the modeled frequency of objective exceedance would increase from 0% under the No 8 Action Alternative to 7% of years under Alternative 5 (Appendix 8G, *Chloride*, Table Cl-64). The 9 increase was due to a single year, 1977, which fell just short of the required number of days (i.e., was 10 within 6 days minimum number of required days < 150 mg/L). Given the uncertainty in the chloride modeling approach, it is likely that real time operations of the SWP and CVP could achieve 11 12 compliance with this objective (see Section 8.3.1.1 for a discussion of chloride compliance modeling 13 uncertainties and a description of real time operations of the SWP and CVP).

- 14 Similarly, estimates of chloride concentrations generated using EC-chloride relationships and DSM2
- 15 EC output (see Section 8.3.1.3) were also used to evaluate the 250 mg/L Bay-Delta WQCP objective
- 16 for chloride at Contra Costa Pumping Plant #1, where daily average objectives apply. For Alternative
- 17 5, the modeled frequency of objective exceedance would decrease slightly from 5% of modeled days
- under the No Action Alternative to 3% of modeled days under Alternative 5 (Appendix 8G, *Chloride*,
   Table Cl-63).
- 20 Similar to Existing Conditions, a comparative assessment of modeling approaches was utilized to 21 evaluate the 250 mg/L Bay-Delta WQCP objectives in terms of both frequency of exceedance and use 22 of assimilative capacity on a monthly average basis. When utilizing the mass balance approach to 23 model monthly average chloride concentrations for the 16-year period, a small decrease in 24 exceedance frequency would be predicted at the San Joaquin River at Antioch (i.e., from 73% for the 25 No Action Alternative to 72%), however, available assimilative capacity would be reduced in April 26 (i.e., up to 10% for the 16 year period modeled, and 100% [i.e., eliminated] for the drought period 27 modeled) (Appendix 8G, *Chloride*, Table Cl-35). The exceedance frequency would increase slightly at the Sacramento River at Mallard Island (i.e., from 86% to 87%) and at the Contra Costa Canal at 28 29 Pumping Plant #1 (i.e., from 14% to 18%) (Appendix 8G, Table Cl-33), along with reduced 30 assimilative capacity at the Contra Costa Canal at Pumping Plant #1 in September (i.e., up to 56%), 31 reflecting substantial degradation during when average concentrations would be near, or exceed, 32 the objective (Appendix 8G, Table Cl-35).

33 In comparison, when utilizing the chloride-EC relationship to model monthly average chloride 34 concentrations for the 16-year period, trends in frequency of exceedance and use of assimilative 35 capacity would be similar to those discussed when utilizing the mass balance modeling approach 36 (Appendix 8G, Chloride, Table Cl-34 and Table Cl-36). However, as with Alternative 1A, the modeling 37 approach utilizing the chloride-EC relationships predicted changes of lesser magnitude, where 38 predictions of change utilizing the mass balance approach were generally of greater magnitude, and 39 thus more conservative. As discussed in Section 8.3.1.3, in cases of such disagreement, the approach 40 that yielded the more conservative predictions was used as the basis for determining adverse 41 impacts.

Based on the additional predicted annual and seasonal exceedances of the 250 mg/L Bay Delta
WQCP objectives for chloride, and the associated long-term average water quality degradation at
interior and western Delta locations, the potential exists for substantial adverse effects on the

- municipal and industrial beneficial uses through reduced opportunity for diversion of water with
   acceptable chloride levels.
- 3 303(d) Listed Water Bodies–Relative to No Action Alternative

With respect to the 303(d) listing for chloride, Alternative 5 would generally result in changes
similar to those discussed for the comparison to Existing Conditions. Monthly average chloride
concentrations at Tom Paine Slough would not be further degraded on a long-term basis, based on
results for Old River at Tracy Road, which represents the nearest DSM2-modeled location to Tom
Paine in the south Delta (Appendix 8G, Figure Cl-10).

9 Monthly average chloride concentrations at source water channel locations for the Suisun Marsh 10 (Appendix 8G, Chloride, Figures Cl-9, Cl-11, and Cl-12) would increase substantially in some months 11 during October through May compared to the No Action Alternative conditions, but sensitivity 12 analyses suggest that operation of the Salinity Control Gates and restoration area siting and design 13 considerations could reduce these increases. However, the chloride concentration increases at 14 certain locations could be substantial, depending on siting and design of restoration areas. Thus, these increased chloride levels in Suisun Marsh are considered to contribute to additional, 15 16 measureable long-term degradation would occur in Suisun Marsh that potentially would adversely 17 affect the necessary actions to reduce chloride loading for any TMDL that is developed.

#### 18 SWP/CVP Export Service Areas

19 Under Alternative 5, long-term average chloride concentrations based on the mass balance analysis 20 of modeling results for the 16-year period modeled at the Banks and Jones pumping plants would 21 decrease by as much as 29% relative to Existing Conditions and 19% compared to No Action 22 Alternative (Appendix 8G, Chloride, Table Cl-31). The modeled frequency of exceedances of 23 applicable water quality objectives/criteria would decrease relative to Existing Conditions and No Action Alternative, for both the 16-year period and the drought period modeled (Appendix 8G, 24 25 *Chloride*, Table Cl-33). Consequently, water exported to the SWP/CVP service area would generally 26 be of similar or better quality with regards to chloride relative to Existing Conditions and the No 27 Action Alternative conditions.

- Results of the modeling approach which used relationships between EC and chloride (see Section
- 8.3.1.3) were consistent with the discussion above, and assessment of chloride using these data
   results in the same conclusions as are presented above for the mass-balance approach (Appendix
- 31 8G, *Chloride*, Table Cl-32 and Table Cl-34).
- Commensurate with the reduced chloride concentrations in water exported to the SWP/CVP service
   area, reduced chloride loading in the lower San Joaquin River would be anticipated which would
   likely alleviate or lessen any expected increase in chloride at Vernalis related to decreased annual
   average San Joaquin River flows (see discussion of Upstream of the Delta).
- Maintenance of SWP and CVP facilities would not be expected to create new sources of chloride or contribute towards a substantial change in existing sources of chloride in the affected environment. Maintenance activities would not be expected to cause any substantial change in chloride such that
- 39 any long-term water quality degradation would occur, thus, beneficial uses would not be adversely
- 40 affected anywhere in the affected environment.

1 **NEPA Effects:** In summary, relative to the No Action Alternative conditions, Alternative 5 would 2 result in increased water quality degradation and frequency of exceedance of the 250 mg/L 3 municipal and industrial objective at interior and western Delta locations on a monthly average 4 chloride basis, and could contribute to measureable water quality degradation relative to the 303(d) 5 impairment in Suisun Marsh. The predicted chloride increases constitute an adverse effect on water 6 quality (see Mitigation Measure WQ-7; implementation of this measure along with a separate other 7 commitment relating to the potential increased chloride treatment costs would reduce these 8 effects). Additionally, the predicted changes relative to the No Action Alternative conditions indicate 9 that in addition to the effects of climate change/sea level rise, implementation of CM1 and CM4 10 under Alternative 5 would contribute substantially to the adverse water quality effects.

11 **CEQA Conclusion:** Key findings discussed in the effects assessment provided above are summarized 12 here, and are then compared to the CEQA thresholds of significance (defined in Section 8.3.2) for the 13 purpose of making the CEQA impact determination for this constituent. For additional details on the 14 effects assessment findings that support this CEQA impact determination, see the effects assessment 15 discussion that immediately precedes this conclusion.

16 Chloride is not a constituent of concern in the Sacramento River watershed upstream of the Delta, 17 thus river flow rate and reservoir storage reductions that would occur under the Alternative 5, 18 relative to Existing Conditions, would not be expected to result in a substantial adverse change in 19 chloride levels. Additionally, relative to Existing Conditions, the Alternative 5 would not result in 20 reductions in river flow rates (i.e., less dilution) or increased chloride loading such that there would 21 be any substantial increase in chloride concentrations upstream of the Delta in the San Joaquin River 22 watershed.

23 Relative to Existing Conditions, the Alternative 5 would result in substantially increased chloride 24 concentrations in the Delta such that frequency of exceedance of the 250 mg/L Bay-Delta WOCP 25 objective would increase at the San Joaquin River at Antioch (by 6%) and at Mallard Slough (by 2%), 26 and long-term degradation may occur, that may result in adverse effects on the municipal and 27 industrial water supply beneficial use (see Mitigation Measure WQ-7; implementation of this 28 measure along with a separate other commitment relating to the potential increased chloride 29 treatment costs would reduce these effects). Relative to the Existing Conditions, the modeled 30 increased chloride concentrations and degradation in the western Delta could further contribute, at 31 measurable levels, to the existing 303(d) listed impairment due to chloride in Suisun Marsh for the 32 protection of fish and wildlife.

Chloride concentrations would be reduced in water exported from the Delta to the CVP/SWP Export
 Service Areas, thus reflecting a potential improvement to chloride loading in the lower San Joaquin
 River.

- 36 Chloride is not a bioaccumulative constituent, thus any increased concentrations under Alternative
- 5 would not result in substantial chloride bioaccumulation impacts on aquatic life or humans.
- 38 Alternative 5 maintenance would not result in any substantial changes in chloride concentration
- 39 upstream of the Delta or in the SWP/CVP Export Service Areas. However, based on these findings,
- 40 this impact is determined to be significant due to increased chloride concentrations and degradation
- 41 at western Delta locations and its effects on municipal and industrial water supply and fish and
- 42 wildlife beneficial uses.

- 1 While mitigation measures to reduce these water quality effects in affected water bodies to less-
- 2 than-significant levels are not available, implementation of Mitigation Measure WQ-7 is
- 3 recommended to attempt to reduce the effect that increased chloride concentrations may have on
- 4 Delta beneficial uses. However, because the effectiveness of this mitigation measure to result in
- 5 feasible measures for reducing water quality effects is uncertain, this impact is considered to remain
- 6 significant and unavoidable. Please see Mitigation Measure WQ-7 under Impact WQ-7 in the
  - 7 discussion of Alternative 1A.

8 In addition to and to supplement Mitigation Measure WQ-7, the BDCP proponents have incorporated 9 into the BDCP, as set forth in EIR/EIS Appendix 3B, Environmental Commitments, AMMs, and CMs, a 10 separate other commitment to address the potential increased water treatment costs that could 11 result from chloride concentration effects on municipal, industrial and agricultural water purveyor 12 operations. Potential options for making use of this financial commitment include funding or 13 providing other assistance towards acquiring alternative water supplies or towards modifying 14 existing operations when chloride concentrations at a particular location reduce opportunities to 15 operate existing water supply diversion facilities. Please refer to Appendix 3B for the full list of 16 potential actions that could be taken pursuant to this commitment in order to reduce the water 17 quality treatment costs associated with water quality effects relating to chloride, electrical 18 conductivity, and bromide.

# 19Mitigation Measure WQ-7: Conduct Additional Evaluation and Modeling of Increased20Chloride Levels and Develop and Implement Phased Mitigation Actions

21 Please see Mitigation Measure WQ-7 under Impact WQ-7 in the discussion of Alternative 1A.

### Impact WQ-8: Effects on Chloride Concentrations Resulting from Implementation of CM2 CM21

- 24 **NEPA Effects:** Under Alternative 5, the types and geographic extent of effects on chloride 25 concentrations in the Delta as a result of implementation of the other conservation measures (i.e., 26 CM2–CM21) would be similar to, and undistinguishable from, those effects previously described for 27 Alternative 1A. The conservation measures would present no new direct sources of chloride to the 28 affected environment. Moreover, some habitat restoration conservation measures (CM4–CM10) 29 would occur on lands within the Delta currently used for irrigated agriculture, thus replacing 30 agricultural land uses with restored tidal wetlands, floodplain, and related channel margin and off-31 channel habitats. The potential reduction in irrigated lands within the Delta may result in reduced 32 discharges of agricultural field drainage with elevated chloride concentrations, which would be 33 considered an improvement compared to No Action Alternative conditions.
- In summary, based on the discussion above, the effects on chloride from implementing CM2-CM21
   are considered to be not adverse.
- *CEQA Conclusion*: Implementation of the CM2–CM21 for Alternative 5 would not present new or
   substantially changed sources of chloride to the affected environment upstream of the Delta, within
   Delta, or in the SWP/CVP service area. Replacement of irrigated agricultural land uses in the Delta
   with habitat restoration conservation measures may result in some reduction in discharge of
   agricultural field drainage with elevated chloride concentrations, thus resulting in improved water
   quality conditions. Based on these findings, this impact is considered to be less than significant. No
   mitigation is required.

### Impact WQ-9: Effects on Dissolved Oxygen Resulting from Facilities Operations and Maintenance (CM1)

*NEPA Effects*: Effects of CM1 on DO under Alternative 5 would be the same as those discussed for
 Alternative 1A and are considered to not be adverse.

*CEQA Conclusion:* Effects of CM1 on DO under Alternative 5 would be similar to those discussed for
 Alternative 1A, and are summarized here, then compared to the CEQA thresholds of significance
 (defined in Section 8.3.2) for the purpose of making the CEQA impact determination for this
 constituent. For additional details on the effects assessment findings that support this CEQA impact
 determination, see the effects assessment discussion under the Alternative 1A.

- 10 Reservoir storage reductions that would occur under Alternative 5, relative to Existing Conditions, 11 would not be expected to result in a substantial adverse change in DO levels in the reservoirs, 12 because oxygen sources (surface water aeration, aerated inflows, vertical mixing) would remain. 13 Similarly, river flow rate reductions that would occur would not be expected to result in a 14 substantial adverse change in DO levels in the rivers upstream of the Delta, given that mean monthly 15 flows would remain within the ranges historically seen under Existing Conditions and the affected 16 river are large and turbulent. Any reduced DO saturation level that may be caused by increased 17 water temperature would not be expected to cause DO levels to be outside of the range seen 18 historically. Finally, amounts of oxygen demanding substances and salinity would not be expected to change sufficiently to affect DO levels. 19
- It is expected there would be no substantial change in Delta DO levels in response to a shift in the
  Delta source water percentages under this alternative or substantial degradation of these water
  bodies, with regard to DO. DO levels would be affected by nutrient loading, which the state has
  begun to aggressively regulate the discharges of, and this loading would not be expected to lower DO
  levels relative to Existing Conditions based on historical DO levels. Further, the anticipated changes
  in salinity would have relatively minor effects on DO levels, and tidal exchange, which contribute to
  the reaeration of Delta waters would not be expected to change substantially.
- There is not expected to be substantial, if even measurable, changes in DO levels in the SWP/CVP
  Export Service Areas waters under Alternative 5, relative to Existing Conditions. Because the
  biochemical oxygen demand of the exported water would not be expected to substantially differ
  from that under Existing Conditions (due to ever increasing water quality regulations), canal
  turbulence and exposure of the water to the atmosphere and the algal communities that exist within
  the canals would establish an equilibrium for DO levels within the canals. The same would occur in
  downstream reservoirs.
- Therefore, this alternative is not expected to cause additional exceedance of applicable water quality objectives by frequency, magnitude, and geographic extent that would result in significant impacts on any beneficial uses within affected water bodies. Because no substantial changes in DO levels are expected, long-term water quality degradation would not be expected to occur, and, thus, beneficial uses would not be adversely affected. Various Delta waterways are 303(d)-listed for low DO, but because no substantial decreases in DO levels would be expected, greater degradation and DOrelated impairment of these areas would not be expected. This impact would be less than significant.
- 41 No mitigation is required.

#### 1 Impact WQ-10: Effects on Dissolved Oxygen Resulting from Implementation of CM2-CM21

*NEPA Effects:* Effects of CM2–CM21 on DO under Alternative 5 would e the same as those discussed
 for Alternative 1A and are considered to not be adverse.

*CEQA Conclusion*: CM2–CM21 proposed under Alternative 5 would be similar to conservation
 measures proposed under Alternative 1A. As such, effects on DO resulting from the implementation
 of CM2–CM21 would be similar to those previously discussed for Alternative 1A. This impact is
 considered to be less than significant. No mitigation is required.

### 8 Impact WQ-11: Effects on Electrical Conductivity Concentrations Resulting from Facilities 9 Operations and Maintenance (CM1)

#### 10 Upstream of the Delta

11 For the same reasons stated for the No Action Alternative, EC levels (highs, lows, typical conditions)

- 12 in the Sacramento River and its tributaries, the eastside tributaries, their associated reservoirs, and
- 13the San Joaquin River upstream of the Delta under Alternative 5 are not expected to be outside the
- 14 ranges occurring under Existing Conditions or that would occur under the No Action Alternative.
- 15 Any minor changes in EC levels that could occur under Alternative 5 in water bodies upstream of the
- 16 Delta would not be of sufficient magnitude, frequency and geographic extent that would cause 17 adverse effects on beneficial uses or substantially degrade water quality with regard to EC.

#### 18 **Delta**

19 Modeling scenarios included assumptions regarding how certain habitat restoration activities (CM2

- and CM4) would affect Delta hydrodynamics, To the extent that restoration actions alter
   hydrodynamics within the Delta region, which affects mixing of source waters, these effects are
- hydrodynamics within the Delta region, which affects mixing of source waters, these effects are
   included in this assessment of operations-related water quality changes (i.e., CM1). Other effects
- included in this assessment of operations-related water quality changes (i.e., CM1). Other effects of
   CM2–CM21 not attributable to hydrodynamics, for example, additional loading of a constituent to
- CM2-CM21 not attributable to hydrodynamics, for example, additional loading of a constituent to
   the Delta, are discussed within the impact header for CM2-CM21. See section 8.3.1.3 for more
- 25 information.
- Relative to Existing Conditions, Alternative 5 would result in an increase in the number of days the
  Bay-Delta WQCP EC objectives would be exceeded in the Sacramento River at Emmaton, San Joaquin
  River at San Andreas Landing, Jersey Point and Prisoners Point, and Old River at Tracy Bridge
  (Appendix 8H, *Electrical Conductivity*, Table EC-5).
- The percentage of days the Emmaton EC objective would be exceeded for the entire period modeled
  (1976–1991) would increase from 6% under Existing Conditions to 25% under Alternative 5, and
  the percentage of days out of compliance would increase from 11% under Existing Conditions to
  38% under Alternative 5.
- The percentage of days the San Andreas Landing EC objective would be exceeded would increase
   from 1% under Existing Conditions to 5% under Alternative 5, and the percentage of days out of
   compliance with the EC objective would increase from 1% under Existing Conditions to 9% under
   Alternative 5. Sensitivity analyses were performed for Alternative 4 Scenario H3, and indicated that
- 38 many similar exceedances were modeling artifacts, and the small number of remaining exceedances
- 39 were small in magnitude, lasted only a few days, and could be addressed with real time operations
- 40 of the SWP and CVP (see Section 8.3.1.1 for a description of real time operations of the SWP and

1 CVP). Due to similarities in the nature of the exceedances between alternatives, the findings from 2 these analyses can be extended to this alternative as well.

3 The percentage of days the Jersey Point fish and wildlife EC objective would be exceeded and the 4 percentage of days out of compliance for the entire period modeled would increase from 0% under 5 Existing Conditions to 3% under Alternative 5. The percentage of days the Prisoners Point EC 6 objective would be exceeded for the entire period modeled would increase from 6% under Existing 7 Conditions to 8% under Alternative 5, and the percentage of days out of compliance with the EC 8 objective would increase from 10% under Existing Conditions to 12% under Alternative 5. These

- 9 changes are very small, and are likely within the uncertainty of the modeling approach.
- 10 Nevertheless, further discussion of EC increases relative to this objective can be found in Appendix
- 11 8H, Attachment 2.

12 In Old River at Tracy Bridge, the percentage of days exceeding the EC objective would increase from 13 4% under Existing Conditions to 5% under Alternative 5; the percentage of days out of compliance 14 would increase by <1% and would be 10% under both Existing Conditions and Alternative 5. These 15 changes are minimal, but, regardless, as noted in Section 8.1.3.7, SWP and CVP operations have 16 relatively little influence on salinity levels at this location, and the elevated salinity in south Delta 17 channels is affected substantially by local salt contributions discharged into the San Joaquin River 18 downstream of Vernalis. Thus, the modeling has limited ability to estimate salinity accurately in this 19 region.

20 Average EC levels at the western and southern Delta compliance locations, except at Emmaton in the 21 western Delta, would decrease from 2–35% for the entire period modeled and 3–32% during the 22 drought period modeled (1987–1991) (Appendix 8H, Electrical Conductivity, Table EC-16). At 23 Emmaton, average EC would increase by 3% for the entire period modeled and 10% for the drought 24 period modeled. At the two interior Delta locations, there would be increases in average EC: the S. 25 Fork Mokelumne River at Terminous average EC would increase 3% for the entire and drought 26 periods modeled; and San Joaquin River at San Andreas Landing average EC would increase 5% for 27 the entire period modeled and 10% during the drought period modeled. On average, EC would 28 increase at Emmaton during February through August. Average EC would increase at San Andreas 29 Landing from January through September. Average EC in the S. Fork Mokelumne River at Terminous 30 would increase from March through December (Appendix 8H, Table EC-16). The comparison to Existing Conditions reflects changes in EC due to both Alternative 5 operations (including north 31 32 Delta intake capacity of 3,000 cfs and numerous other components of Operational Scenario C) and 33 climate change/sea level rise.

34 Relative to the No Action Alternative, the percentage of days exceeding EC objectives and percentage 35 of days out of compliance would increase at: Sacramento River at Emmaton, San Joaquin River at Jersey Point, San Andreas Landing, and Prisoners Point; and Old River near Middle River and at 36 37 Tracy Bridge (Appendix 8H, *Electrical Conductivity*, Table EC-5). The increase in percentage of days 38 exceeding the EC objective would be 11% at Emmaton and 7% or less at the remaining locations. 39 The increase in percentage of days out of compliance would be 13% at Emmaton and 11% or less at 40 the remaining locations. For the entire period modeled, average EC levels would increase at: 41 Sacramento River at Emmaton (2%), S. Fork Mokelumne River (4%), San Joaquin River at San 42 Andreas Landing (10%), and San Joaquin River at Prisoners Point (4%) (Appendix 8H, Table EC-16). 43 During the drought period modeled, average EC would increase at these same locations, except at 44 Emmaton, by a similar percentage as well as the San Joaquin River at Brandt Bridge (1%). The 45

comparison to the No Action Alternative reflects changes in EC due only to Alternative 5 operations

(including north Delta intake capacity of 3,000 cfs and numerous other components of Operational
 Scenario C).

3 For Suisun Marsh, October–May is the period when Bay-Delta WQCP EC objectives for protection of 4 fish and wildlife apply. Long-term average EC would increase under Alternative 5, relative to 5 Existing Conditions, during the months of March through May by 0.4–0.6 mS/cm in the Sacramento 6 River at Collinsville (Appendix 8H, *Electrical Conductivity*, Table EC-21). Long-term average EC 7 would decrease relative to Existing Conditions in Montezuma Slough at National Steel during 8 October-May (Appendix 8H, Table EC-22). The most substantial increase would occur near Beldon 9 Landing, with long-term average EC levels increasing by 1.6–5.0 mS/cm, depending on the month, at 10 least doubling during some months the long-term average EC relative to Existing Conditions 11 (Appendix 8H, Table EC-23). Sunrise Duck Club and Volanti Slough also would have long-term 12 average EC increases during all months of 0.9–2.8 mS/cm (Appendix 8H, Tables EC-24 and EC-25). 13 Modeling of this alternative assumed no operation of the Montezuma Slough Salinity Control Gates, 14 but the project description assumes continued operation of the Salinity Control Gates, consistent 15 with assumptions included in the No Action Alternative. A sensitivity analysis modeling run 16 conducted for Alternative 4 Scenario H3 with the gates operational consistent with the No Action 17 Alternative resulted in substantially lower EC levels than indicated in the original Alternative 4 18 modeling results, but EC levels were still somewhat higher than EC levels under Existing Conditions 19 and the No Action Alternative for several locations and months. Another modeling run with the 20 gates operational and restoration areas removed resulted in EC levels nearly equivalent to Existing 21 Conditions and the No Action Alternative, indicating that design and siting of restoration areas has 22 notable bearing on EC levels at different locations within Suisun Marsh (see Appendix 8H 23 Attachment 1 for more information on these sensitivity analyses). These analyses also indicate that 24 increases are related primarily to the hydrodynamic effects of CM4, not operational components of 25 CM1. Based on the sensitivity analyses, optimizing the design and siting of restoration areas may 26 limit the magnitude of long-term EC increases to be on the order of 1 mS/cm or less. Due to 27 similarities in the nature of the EC increases between alternatives, the findings from these analyses 28 can be extended to this alternative as well.

29 The degree to which the long-term average EC increases in Suisun Marsh would cause exceedance of 30 Bay-Delta WQCP objectives is unknown, because these objectives are expressed as a monthly 31 average of daily high tide EC, which does not have to be met if it can be demonstrated "equivalent or 32 better protection will be provided at the location" (State Water Resources Control Board 2006:14). 33 The long-term average EC increase may, or may not, contribute to adverse effects on beneficial uses, 34 depending on how and when wetlands are flooded, soil leaching cycles, how agricultural use of 35 water is managed, and future actions taken with respect to the marsh. However, the EC increases at 36 certain locations could be substantial, depending on siting and design of restoration areas, and it is 37 uncertain the degree to which current management plans for the Suisun Marsh would be able to 38 address these substantially higher EC levels and protect beneficial uses. Thus, these increased EC 39 levels in Suisun Marsh are considered to have a potentially adverse effect on marsh beneficial uses. 40 Long-term average EC increases in Suisun Marsh under Alternative 5 relative to the No Action 41 Alternative would be similar to the increases relative to Existing Conditions.

The western and southern Delta are CWA section 303(d) listed for elevated EC and the increased EC
that could occur in the western Delta, relative to Existing Conditions and the No Action Alternative
could lead to water quality degradation that would make beneficial use impairment measurably
worse. Since there would be very little change in EC levels in the southern Delta and there is not

46 expected to be an increase in frequency of exceedances of objectives, this alternative is not expected

- 1 to make beneficial use impairment measurably worse in the southern Delta. Suisun Marsh also is
- 2 section 303(d) listed as impaired due to elevated EC, and the potential increases in long-term
- 3 average EC concentrations could contribute to additional impairment.

#### 4 SWP/CVP Export Service Area

At the Banks and Jones pumping plants, Alternative 5 would result in no exceedances of the Bay Delta WQCP's 1,000 μmhos/cm EC objective for the entire period modeled (Appendix 8H, *Electrical Conductivity*, Table EC-10). Thus, there would be no adverse effect on the beneficial uses in the
 SWP/CVP Export Service Areas using water pumped at this location under the Alternative 5.

- At the Banks pumping plant, relative to Existing Conditions, average EC levels under Alternative 5
  would decrease 19% for the entire period modeled and 18% during the drought period modeled.
  Relative to the No Action Alternative, average EC levels would decrease by 13% for the entire period
  modeled and 12% during the drought period modeled. (Appendix 8H, *Electrical Conductivity*, Table
  EC-16)
- 14At the Jones pumping plant, relative to Existing Conditions, average EC levels under Alternative 515would decrease 15% for the entire period modeled and 16% during the drought period modeled.16Relative to the No Action Alternative, average EC levels would decrease by 11% for the entire period17modeled and 12% during the drought period modeled. (Appendix 8H, *Electrical Conductivity*, Table18EC-16).
- Based on the decreases in long-term average EC levels that would occur at the Banks and Jones
  pumping plants, Alternative 5 would not cause degradation of water quality with respect to EC in
  the SWP/CVP Export Service Areas; rather, Alternative 5 would improve long-term average EC
  conditions in the SWP/CVP Export Service Areas.
- Commensurate with the EC decrease in exported waters, an improvement in lower San Joaquin
  River average EC levels would be expected since EC in the lower San Joaquin River is, in part, related
  to irrigation water deliveries from the Delta. While the magnitude of this expected lower San
  Joaquin River improvement in EC is difficult to predict, the relative decrease in overall loading of ECelevating constituents to the Export Service Areas would likely alleviate or lessen any expected
  increase in EC at Vernalis related to decreased annual average San Joaquin River flows (see EC
  impact discussion under the No Action Alternative).
- The export area of the Delta is listed on the state's CWA Section 303(d) list as impaired due to
  elevated EC. Alternative 5 would result in lower average EC levels relative to Existing Conditions and
  the No Action Alternative and, thus, would not contribute to additional beneficial use impairment
  related to elevated EC in the SWP/CVP Export Service Areas waters.
- 34 **NEPA Effects:** In summary, the increased frequency of exceedance of EC objectives and increased 35 long-term and drought period average EC levels that would occur at western Delta compliance 36 locations under Alternative 5, relative to the No Action Alternative, would contribute to adverse 37 effects on the agricultural beneficial uses. In addition. the increased frequency of exceedance of the 38 San Joaquin River at Prisoners Point EC objective and long-term and drought period average EC 39 could contribute to adverse effects on fish and wildlife beneficial uses (specifically, indirect adverse 40 effects on striped bass spawning), though there is a high degree of uncertainty associated with this 41 impact. Given that the western is Clean Water Act section 303(d) listed as impaired due to elevated 42 EC, the increase in the incidence of exceedance of EC objectives and long-term average and drought 43 period average EC in these portions of the Delta has the potential to contribute to additional

- 1 beneficial use impairment. The increases in long-term average EC levels that could occur in Suisun
- 2 Marsh could further degrade existing EC levels and could contribute additional to adverse effects on
- 3 the fish and wildlife beneficial uses. Suisun Marsh is section 303(d) listed as impaired due to
- 4 elevated EC, and the potential increases in long-term average EC levels could contribute to
- 5 additional beneficial use impairment. These increases in EC constitute an adverse effect on water
- quality. Mitigation Measure WQ-11 would be available to reduce these effects (implementation of
   this measure along with a separate other commitment as set forth in EIR/EIS Appendix 3B,
- 8 Environmental Commitments, AMMs, and CMs, relating to the potential EC-related changes would
- 9 reduce these effects).
- *CEQA Conclusion*: Key findings discussed in the effects assessment provided above are summarized
   here, and are then compared to the CEQA thresholds of significance (defined in Section 8.3.2) for the
   purpose of making the CEQA impact determination for this constituent. For additional details on the
   effects assessment findings that support this CEQA impact determination, see the effects assessment
   discussion that immediately precedes this conclusion.
- 15 River flow rate and reservoir storage reductions that would occur under Alternative 5, relative to 16 Existing Conditions, would not be expected to result in a substantial adverse change in EC levels in 17 the reservoirs and rivers upstream of the Delta, given that: changes in the quality of watershed 18 runoff and reservoir inflows would not be expected to occur in the future; the state's aggressive 19 regulation of point-source discharge effects on Delta salinity-elevating parameters and the expected 20 further regulation as salt management plans are developed; the salt-related TMDLs adopted and 21 being developed for the San Joaquin River; and the expected improvement in lower San Joaquin 22 River average EC levels commensurate with the lower EC of the irrigation water deliveries from the 23 Delta.
- Relative to Existing Conditions, Alternative 5 would not result in any substantial increases in longterm average EC levels in the SWP/CVP Export Service Areas. There would be no exceedance of the
  EC objective at the Jones and Banks pumping plants. Average EC levels for the entire period modeled
  would decrease at both plants and, thus, this alternative would not contribute to additional
  beneficial use impairment related to elevated EC in the SWP/CVP Export Service Areas waters.
  Rather, this alternative would improve long-term EC levels in the SWP/CVP Export Service Areas,
  relative to Existing Conditions.
- 31 In the Plan Area, Alternative 5 would result in an increase in the frequency with which Bay-Delta 32 WOCP EC objectives are exceeded for the entire period modeled (1976–1991): in the Sacramento 33 River at Emmaton (agricultural objective; 19%; increase) and at Jersety Point (fish and wildlife 34 objective, 3%), and the San Joaquin River at Prisoners Point (fish and wildlife objective; 2%) 35 increase) in the interior Delta. Further, long-term average EC levels would increase in the 36 Sacramento River at Emmaton by 3% for the entire period modeled and 10% during the drought 37 period modeled, and in the San Joaquin River at San Andreas Landing by 5% during for the entire 38 period modeled and 10% during the drought period modeled. The increases in long-term and 39 drought period average EC levels and increased frequency of exceedance of EC objectives that would 40 occur in the Sacramento River at Emmaton, and the increased long-term and drought period average 41 EC levels in the San Joaquin River at San Andreas Landing would potentially contribute to adverse 42 effects on the agricultural beneficial uses in the western and interior Delta. Further, the increased 43 frequency of exceedance of the fish and wildlife objective at Jersey Point and Prisoners Point could 44 contribute to adverse effects on aquatic life (specifically, indirect adverse effects on striped bass 45 spawning), though there is a high degree of uncertainty associated with this impact. Because EC is

1 not bioaccumulative, the increases in long-term average EC levels would not directly cause

- 2 bioaccumulative problems in aquatic life or humans. The western Delta is Clean Water Act section
- 3 303(d) listed for elevated EC and the increased frequency of exceedance of EC objectives that would
- 4 occur in this portions of the Delta could make beneficial use impairment measurably worse. This
- 5 impact is considered to be significant.

Further, relative to Existing Conditions, Alternative 5 could result in substantial increases in longterm average EC during the months of October through May in Suisun Marsh. The increases in longterm average EC levels that would occur in Suisun Marsh could further degrade existing EC levels

- 9 and thus contribute additionally to adverse effects on the fish and wildlife beneficial uses. Because
- EC is not bioaccumulative, the increases in long-term average EC levels would not directly cause
   bioaccumulative problems in fish and wildlife. Suisun Marsh is Clean Water Act section 303(d) listed
   for elevated EC and the increases in long-term average EC that would occur in the marsh could make
- 13 beneficial use impairment measurably worse. This impact is considered to be significant.
- 14 Implementation of Mitigation Measure WO-11 along with a separate other commitment relating to 15 the potential increased costs associated with EC-related changes would reduce these effects. While 16 mitigation measures to reduce these water quality effects in affected water bodies to less-than-17 significant levels are not available, implementation of Mitigation Measure WO-11 is recommended 18 to attempt to reduce the effect that increased EC concentrations may have on Delta beneficial uses. 19 However, because the effectiveness of this mitigation measure to result in feasible measures for 20 reducing water quality effects is uncertain, this impact is considered to remain significant and 21 unavoidable. Please see Mitigation Measure WQ-11 under Impact WQ-11 in the discussion of 22 Alternative 1A.
- 23 In addition to and to supplement Mitigation Measure WQ-11, the BDCP proponents have 24 incorporated into the BDCP, as set forth in EIR/EIS Appendix 3B, Environmental Commitments, 25 AMMs, and CMs, a separate other commitment to address the potential increased water treatment 26 costs that could result from EC concentration effects on municipal, industrial and agricultural water 27 purveyor operations. Potential options for making use of this financial commitment include funding 28 or providing other assistance towards acquiring alternative water supplies or towards modifying 29 existing operations when EC concentrations at a particular location reduce opportunities to operate 30 existing water supply diversion facilities. Please refer to Appendix 3B for the full list of potential 31 actions that could be taken pursuant to this commitment in order to reduce the water quality 32 treatment costs associated with water quality effects relating to chloride, electrical conductivity, and 33 bromide.

### 34Mitigation Measure WQ-11: Avoid, Minimize, or Offset, as Feasible, Reduced Water35Quality Conditions

36 Please see Mitigation Measure WQ-11 under Impact WQ-11 in the discussion of Alternative 1A.

### Impact WQ-12: Effects on Electrical Conductivity Resulting from Implementation of CM2 CM21

39 *NEPA Effects*: Effects of CM2–CM21 on EC under Alternative 5 would be the same as those discussed
 40 for Alternative 1A and are considered not to be adverse.

*CEQA Conclusion:* CM2-CM21 proposed under Alternative 5 would be similar to conservation
 measures proposed under Alternative 1A. As such, effects on EC resulting from the implementation
 of CM2-CM21 would be similar to those previously discussed for Alternative 1A. This impact is
 considered to be less than significant. No mitigation is required.

### Impact WQ-13: Effects on Mercury Concentrations Resulting from Facilities Operations and Maintenance (CM1)

#### 7 **Upstream of the Delta**

8 Under Alternative 5, the magnitude and timing of reservoir releases and river flows upstream of the
9 Delta in the Sacramento River watershed and eastside tributaries would be altered, relative to
10 Existing Conditions and the No Action Alternative.

11 The Sacramento River at Freeport and San Joaquin River at Vernalis (as summarized for water 12 quality average concentrations in Tables 8-48 and 8-49) were examined for flow/concentration 13 relationships for mercury and methylmercury. No significant, predictive regression relationships 14 were discovered for mercury or methylmercury, except for total mercury with flow at Freeport 15 (monthly or annual) (Appendix 8I, Figures I-10 through I-13). Such a positive relationship between 16 total mercury and flow is to be expected based on the association of mercury with suspended 17 sediment and the mobilization of sediments during storm flows. However, the changes in flow in the 18 Sacramento River under Alternative 5 relative to Existing Conditions and the No Action Alternative 19 are not of the magnitude of storm flows, in which substantial sediment-associated mercury is 20 mobilized. Therefore mercury loading should not be substantially different due to changes in flow. 21 In addition, even though it may be flow-affected, total mercury concentrations remain well below 22 criteria at upstream locations. Any negligible changes in mercury concentrations that may occur in 23 the water bodies of the affected environment located upstream of the Delta would not be of 24 frequency, magnitude, and geographic extent that would adversely affect any beneficial uses or 25 substantially degrade the quality of these water bodies as related to mercury. Both waterborne 26 methylmercury concentrations and largemouth bass fillet mercury concentrations are expected to 27 remain above guidance levels at upstream of Delta locations, but will not change substantially 28 relative to Existing Conditions or the No Action Alternative due to changes in flows under 29 Alternative 5.

The upstream of Delta areas in the north will benefit from the implementation of the Cache Creek,
Sulfur Creek, Harley Gulch, and Clear Lake Mercury TMDLs and the State Water Board's Statewide
Mercury Control Program. These projects will target specific sources of mercury and methylation
upstream of the Delta and could result in net improvement to Delta mercury loading in the future.

- The implementation of these projects could help to ensure that upstream of Delta environments will not be substantially degraded for water quality with respect to mercury or methylmercury.
- not be substantially degraded for water quality with respect to mercury or methylmercury.

#### 36 **Delta**

- 37 Modeling scenarios included assumptions regarding how certain habitat restoration activities (CM2
- 38 and CM4) would affect Delta hydrodynamics, To the extent that restoration actions alter
- 39 hydrodynamics within the Delta region, which affects mixing of source waters, these effects are
- 40 included in this assessment of operations-related water quality changes (i.e., CM1). Other effects of
- 41 CM2–CM21 not attributable to hydrodynamics, for example, additional loading of a constituent to
- 42 the Delta, are discussed within the impact header for CM2–CM21. See section 8.3.1.3 for more
- 43 information.

- 1 The water quality impacts of waterborne concentrations of mercury and methylmercury and fish
- 2 tissue mercury concentrations were evaluated for 9 Delta locations. The analysis of percentage
- 3 change in assimilative capacity of waterborne total mercury of Alternative 5 relative to the 25 ng/L
- ecological risk benchmark as compared to Existing Conditions showed the greatest decrease to be
   0.9% at Old River at Rock Slough and the Contra Costa Pumping Plant, and 0.9% at Franks Tract
- 6 relative to the No Action Alternative (Figures 8-53a and 8-54a). These changes are not expected to
- result in adverse effects to beneficial uses. Similarly, changes in methylmercury concentration are
- 8 expected to be very small. The greatest annual average methylmercury concentration for drought
- 9 conditions was 0.165 ng/L for the San Joaquin River at Buckley Cove which was slightly higher than
- Existing Conditions (0.161 ng/L) and slightly lower than the No Action Alternative (0.167
   ng/L)(Appendix 8I, *Mercury*, Table I-6). All modeled input concentrations exceeded the
- methylmercury TMDL guidance objective of 0.06 ng/L, therefore percentage change in assimilative
   capacity was not evaluated for methylmercury.
- 14 Fish tissue estimates show only small or no increases in exceedance quotients based on long-term
- annual average concentrations for mercury at the Delta locations. The greatest change in exceedance
   quotients of 6–8% is expected for Franks Tract and Old River at Rock Slough relative to Existing
- 17 Conditions and 7% for the Mokelumne River (South Fork) at Staten Island relative to the No Action
- 18 Alternative (Figures 8-55a and 8-55b; Appendix 8I, *Mercury*, Table I-12b). Because these increases
- are relatively small, and it is not evident that substantive increases are expected at numerous
   locations throughout the Delta, these changes are expected to be within the uncertainty inherent in
- 21 the modeling approach, and would likely not be measurable in the environment. See Appendix 8I for 22 a discussion of the uncertainty associated with the fish tissue estimates.

### 23 SWP/CVP Export Service Areas

- 24 The analysis of mercury and methylmercury in the SWP/CVP Export Service Areas was based on 25 concentrations estimated at the Banks and Jones pumping plants. Both waterborne total and 26 methylmercury concentrations for Alternative 5 are projected to be lower than Existing Conditions 27 and the No Action Alternative at the Jones and Banks pumping plants (Appendix 8I, Mercury, Figures 28 I-6 and I-7). Therefore, mercury shows an increased assimilative capacity at these locations (Figures 29 8-53a and 8-54a). Bass tissue mercury concentrations are also improved under Alternative 5, 30 relative to Existing Conditions and the No Action Alternative (Figure 8-55a and 8-55b; Appendix 8I, 31 Mercury, Tables I-12a and I-12b).
- *NEPA Effects*: Based on the above discussion, the effects of mercury and methylmercury in
   comparison of Alternative 5 to the No Action Alternative (as waterborne and bioaccumulated forms)
   are not considered to be adverse.
- 35 **CEQA Conclusion:** Key findings discussed in the effects assessment provided above are summarized 36 here, and are then compared to the CEQA thresholds of significance (defined in Section 8.3.2) for the 37 purpose of making the CEQA impact determination for this constituent. For additional details on the 38 effects assessment findings that support this CEQA impact determination, see the effects assessment 39 discussion that immediately precedes this conclusion.
- 40 Under Alternative 5, greater water demands and climate change would alter the magnitude and
- 41 timing of reservoir releases and river flows upstream of the Delta in the Sacramento River
- 42 watershed and eastside tributaries, relative to Existing Conditions. Concentrations of mercury and
- 43 methylmercury upstream of the Delta will not be substantially different relative to Existing
- Conditions due to the lack of important relationships between mercury/methylmercury
   concentrations and flow for the major rivers.
- Methylmercury concentrations exceed criteria at all locations in the Delta and no assimilative
   capacity exists. However, monthly average waterborne concentrations of total and methylmercury,
   over the period of record, are very similar to Existing Conditions. Similarly, estimates of fish tissue
   mercury concentrations show almost no differences would occur among sites for Alternative 5 as
   compared to Existing Conditions for Delta sites.
- Assessment of effects of mercury in the SWP and CVP Export Service Areas were based on effects on
   mercury concentrations and fish tissue mercury concentrations at the Banks and Jones pumping
   plants. The Banks and Jones pumping plants are expected to show increased assimilative capacity
   for waterborne mercury and decreased fish tissue concentrations of mercury for Alternative 5 as
   compared to Existing Conditions.
- 13 As such, this alternative is not expected to cause additional exceedance of applicable water quality 14 objectives/criteria by frequency, magnitude, and geographic extent that would cause adverse effects 15 on any beneficial uses of waters in the affected environment. Because mercury concentrations are 16 not expected to increase substantially, no long-term water quality degradation is expected to occur 17 and, thus, no adverse effects to beneficial uses would occur. Because any increases in mercury or 18 methylmercury concentrations are not likely to be measurable, changes in mercury concentrations 19 or fish tissue mercury concentrations would not make any existing mercury-related impairment 20 measurably worse. In comparison to Existing Conditions, Alternative 5 would not increase levels of 21 mercury by frequency, magnitude, and geographic extent such that the affected environment would 22 be expected to have measurably higher body burdens of mercury in aquatic organisms, thereby 23 substantially increasing the health risks to wildlife (including fish) or humans consuming those 24 organisms. This impact is considered to be less than significant. No mitigation is required.

# Impact WQ-14: Effects on Mercury Concentrations Resulting from Implementation of CM2 CM21

- 27 **NEPA Effects:** Some habitat restoration activities under Alternative 5 would occur on lands in the 28 Delta formerly used for irrigated agriculture. Tidal and other restoration proposed under 29 Alternative 5 have the potential to increase water residence times and increase accumulation of 30 organic sediments that are known to enhance methylmercury bioaccumulation in biota in the 31 restored habitat. Therefore, increases in mercury methylation in the habitat restoration areas is 32 possible but uncertain depending on the specific restoration design implemented at a particular 33 Delta location. Models to estimate the potential for methylmercury formation in restored areas are 34 not currently available. However, DSM2 modeling for Alternative 5 operations does incorporate 35 assumptions for certain habitat restoration activities proposed under CM2 and CM4 (see Section 36 8.3.1.3) that result in changes to Delta hydrodynamics compared to the No Action Alternative. These 37 modeled restoration assumptions provide some insight into potential hydrodynamic changes that 38 could be expected related to implementing CM2 and CM4 and are considered in the evaluation of the 39 potential for increased mercury and methylmercury concentrations under Alternative 5.
- 40 CM12 addresses the potential for methylmercury bioaccumulation associated with restoration
- 41 activities and acknowledges the uncertainties associated with mitigating or minimizing this
- 42 potential effect. CM12 proposes project-specific mercury management plans for restoration actions
- 43 that will incorporate relevant approaches recommended in Phase 1 Methylmercury TMDL control

- studies. Specific approaches recommended under CM12 that are intended to minimize or mitigate
   for potential increases in methylmercury bioaccumulation at future restoration sites include:
- Characterizing mercury, methylmercury, organic carbon, iron, and sulfate concentrations to
   better inform restoration design,
- Sequestering methylmercury at restoration sites using low intensity chemical dosing
   techniques,
- Minimizing microbial methylation associated with anoxic conditions by reducing the amount of
   organic material at a restoration site,
- 9 Designing restoration sites to enhance photo degeneration that converts methylmercury into a
   biologically unavailable, inorganic form of mercury,
- Remediating restoration site soils with iron to reduce methylation in sulfide rich soils, and
- Considering capping mercury laden sediments, where possible to reduce methylation potential at a site.

Because of the uncertainties associated with site-specific estimates of methylmercury
concentrations and the uncertainties in source modeling and tissue modeling, the effectiveness of
methylmercury management proposed under CM12 to reduce methylmercury concentrations would
need to be evaluated separately for each restoration effort, as part of design and implementation.
Because of this uncertainty and the known potential for methylmercury creation in the Delta this
potential effect of implementing CM2-CM21 is considered adverse.

20 **CEOA Conclusion:** There would be no substantial, long-term increase in mercury or methylmercury 21 concentrations or loads in the rivers and reservoirs upstream of the Delta or the waters exported to 22 the CVP and SWP service areas due to implementation of CM2–CM21 relative to Existing Conditions. 23 However, uptake of mercury from water and/or methylation of inorganic mercury may increase to 24 an unquantified degree as part of the creation of new, marshy, shallow, or organic-rich restoration 25 areas. Methylmercury is 303(d)-listed within the affected environment, and therefore any potential 26 measurable increase in methylmercury concentrations would make existing mercury-related 27 impairment measurably worse. Because mercury is bioaccumulative, increases in water-borne 28 mercury or methylmercury that could occur in some areas could bioaccumulate to somewhat 29 greater levels in aquatic organisms and would, in turn, pose health risks to fish, wildlife, or humans. 30 Design of restoration sites under Alternative 5 would be guided by CM12 which requires 31 development of site specific mercury management plans as restoration actions are implemented. 32 The effectiveness of minimization and mitigation actions implemented according to the mercury 33 management plans is not known at this time although the potential to reduce methylmercury 34 concentrations exists based on current research. Although the BDCP will implement CM12 with the 35 goal to reduce this potential effect the uncertainties related to site specific restoration conditions 36 and the potential for increases in methylmercury concentrations in the Delta result in this potential 37 impact being considered significant. No mitigation measures would be available until specific 38 restoration actions are proposed. Therefore this programmatic impact is considered significant and 39 unavoidable.

### Impact WQ-15: Effects on Nitrate Concentrations Resulting from Facilities Operations and Maintenance (CM1)

#### 3 Upstream of the Delta

For the same reasons stated for the No Action Alternative, Alternative 5 would have negligible, if
any, impact on nitrate concentrations in the rivers and reservoirs upstream of the Delta in the
Sacramento River watershed relative to Existing Conditions and the No Action Alternative.

7 Under Alternative 5, modeling indicates that long-term annual average flows on the San Joaquin
8 River would decrease by an estimated 6%, relative to Existing Conditions, and would remain

9 virtually the same relative to the No Action Alternative (Appendix 5A, *BDCP/California WaterF*)

- 9 virtually the same relative to the No Action Alternative (Appendix 5A, *BDCP/California WaterFix* 10 *FEIR/FEIS Modeling Technical Appendix*). Given these relatively small decreases in flows and the
- 10 *FERS FEIS Modeling Technical Appendix*). Given these relatively small decreases in nows and the 11 weak correlation between nitrate and flows in the San Joaquin River (see Appendix 8], *Nitrate*,
- Figure 2), it is expected that nitrate concentrations in the San Joaquin River would be minimally
- 13 affected, if at all, by changes in flow rates under Alternative 5.
- Any negligible changes in nitrate-N concentrations that may occur in the water bodies of the affected
   environment located upstream of the Delta would not be of frequency, magnitude and geographic
   extent that would adversely affect any beneficial uses or substantially degrade the quality of these
   water bodies, with regards to nitrate.

#### 18 **Delta**

19 Modeling scenarios included assumptions regarding how certain habitat restoration activities (CM2

20 and CM4) would affect Delta hydrodynamics, To the extent that restoration actions alter

21 hydrodynamics within the Delta region, which affects mixing of source waters, these effects are

- included in this assessment of operations-related water quality changes (i.e., CM1). Other effects of
- 23 CM2–CM21 not attributable to hydrodynamics, for example, additional loading of a constituent to
- the Delta, are discussed within the impact header for CM2–CM21. See section 8.3.1.3 for more
- 25 information.
- 26 Results of the mixing calculations indicate that under Alternative 5, relative to Existing Conditions 27 and the No Action Alternative, nitrate concentrations throughout the Delta are anticipated to remain 28 low (<1.4 mg/L-N) relative to adopted objectives (Appendix 8J, *Nitrate*, Tables 19 and 20). Although 29 changes at specific Delta locations and for specific months may be substantial on a relative basis, the 30 absolute concentration of nitrate in Delta waters would remain low (<1.4 mg/L-N) in relation to the 31 drinking water MCL of 10 mg/L-N, as well as all other thresholds identified in Table 8-50. Long-term 32 average nitrate concentrations are anticipated to remain below 1 mg/L-N at all 11 assessment 33 locations except the San Joaquin River at Buckley Cove, where long-term average concentrations 34 would be somewhat above 1 mg/L-N. Nevertheless, at this location, long-term average nitrate 35 concentration would be somewhat reduced under Alternative 5, relative to Existing Conditions, and 36 slightly increased relative to the No Action Alternative. No additional exceedances of the MCL are 37 anticipated at any location (Appendix 8], *Nitrate*, Table 19). On a monthly average basis and on a 38 long term annual average basis, for all modeled years and for the drought period (1987–1991) only, 39 use of assimilative capacity available under Existing Conditions and the No Action Alternative, 40 relative to the drinking water MCL of 10 mg/L-N, was low or negligible (i.e., <4%) for all locations 41 and months, except San Joaquin River at Buckley Cove in August, which showed a 5.6% use of 42 assimilative capacity available under the No Action Alternative, for the drought period (1987–1991) 43 (Appendix 8J, Nitrate, Table 21).

Nitrate concentrations will likely be higher than the modeling results indicate in certain locations.
 This includes in the Sacramento River between Freeport and Mallard Island and other areas in the
 Delta downstream of Freeport that are influenced by Sacramento River water. These increases are
 associated with ammonia and nitrate that are discharged from the SRWTP, which are not included in
 the modeling.

- 6 Under Existing Conditions, most of the ammonia discharged from the SRWTP is converted to 7 nitrate downstream of the facility's discharge at Freeport, and thus, nitrate concentrations 8 under Existing Conditions in these areas are expected to be higher than the modeling predicts. 9 the increase becoming greater with increasing distance downstream. However, the increase in 10 nitrate concentrations downstream of the SRWTP is expected to be small—the existing increase 11 appears to be from approximately 0.1 mg/L-N to approximately 0.4–0.5 mg/L-N over this reach, 12 due to approximately a 1:1 conversion of ammonia-N to nitrate-N (Central Valley Water Board 13 2010a:32).
- Under Alternative 5, the planned upgrades to the SRWTP, which include nitrification/partial denitrification, would substantially decrease ammonia concentrations in the discharge, but would increase nitrate concentrations in the discharge up to 10 mg/L-N, which is substantially higher than under Existing Conditions.
- Overall, under Alternative 5, the nitrogen load from the SRWTP discharge is expected to decrease (by up to 50%), relative to Existing Conditions, due to nitrification/partial dentrification ugrades at the SRWTP facility. Thus, while concentrations of nitrate downstream of the facility are expected to be higher than modeling results indicate for both Existing
   Conditions and Alternative 5, the increase is expected to be greater under Existing Conditions than for Alternative 5 due to the upgrades that are assumed under Alternative 5.
- 24 The other areas in which nitrate concentrations will be higher than the modeling results indicate are 25 immediately downstream of other wastewater treatment plants that practice nitrification, but not 26 denitrification (e.g., City of Rio Vista Beach WWTF, Town of Discovery Bay WWTF, City of Stockton 27 RWCF). For all such facilities in the Delta, the Regional Water Boards have issued NPDES permits 28 that allow discharge of wastewater containing nitrate into the Delta, and under these permits, the 29 State has determined that no beneficial uses are adversely affected by the discharge, and that the 30 discharger's use of available assimilative capacity of the water body is acceptable. When dilution is 31 necessary in order for the discharge to be in compliance with the Basin Plans (which incorporate the 32 10 mg/L-N MCL by reference), not all of the assimilative capacity of the receiving water is granted to 33 the discharger. Thus, limited decreases in flows are not anticipated to result in systemic 34 exceedances of the MCLs by these POTWs. Furthermore, NPDES permits are renewed on a 5-year 35 basis, and thus, if under changes in flows, dilution was no longer sufficient to maintain nitrate below 36 the MCL in the receiving water, the NPDES permit renewal process would address such cases.
- Therefore, any increases in nitrate-N concentrations that may occur at certain locations within the
  Delta would not be of frequency, magnitude and geographic extent that would adversely affect any
  beneficial uses or substantially degrade the water quality at these locations, with regards to nitrate.

### 40 SWP/CVP Export Service Areas

Assessment of effects of nitrate in the SWP and CVP Export Service Areas is based on effects on
 nitrate-N at the Banks and Jones pumping plants.

- Results of the mixing calculations indicate that under Alternative 5, relative to Existing Conditions
   and the No Action Alternative, nitrate concentrations at Banks and Jones pumping plants are
- 3 anticipated to decrease on a long-term average annual basis (Appendix 8J, *Nitrate*, Tables 19 and
- 20). During the late summer, particularly in the drought period assessed, concentrations are
  expected to increase, but the absolute value of these changes (i.e., in mg/L-N) is small. Additionally,
- expected to increase, but the absolute value of these changes (i.e., in mg/L-N) is small. Additionally,
   given the many factors that contribute to potential algal blooms in the SWP and CVP canals within
- the Export Service Area, and the lack of studies that have shown a direct relationship between
- 8 nutrient concentrations in the canals and reservoirs and problematic algal blooms in these water
- 9 bodies, there is no basis to conclude that these small (i.e., generally <0.3 mg/L-N), seasonal increases
- in nitrate concentrations would increase the potential for problem algal blooms in the SWP and CVP
   Export Service Area. No additional exceedances of the MCL are anticipated (Appendix 8], *Nitrate*,
- Table 19). On a monthly average basis and on a long term annual average basis, for all modeled
  years and for the drought period (1987–1991) only, use of assimilative capacity available under
  Existing Conditions and the No Action Alternative, relative to the 10 mg/L-N MCL, was negligible
- 15 (<4%) for both Banks and Jones pumping plants (Appendix 8J, *Nitrate*, Table 21).
- Any increases in nitrate-N concentrations that may occur in water exported via Banks and Jones
   pumping plants are not expected to result in adverse effects to beneficial uses or substantially
   degrade the quality of exported water, with regards to nitrate.
- *NEPA Effects*: In summary, based on the discussion above, the effects on nitrate from implementing
   CM1 are considered to be not adverse.
- *CEQA Conclusion:* Key findings discussed in the effects assessment provided above are summarized
   here, and are then compared to the CEQA thresholds of significance (defined in Section 8.3.2) for the
   purpose of making the CEQA impact determination for this constituent. For additional details on the
   effects assessment findings that support this CEQA impact determination, see the effects assessment
   discussion that immediately precedes this conclusion.
- 26 Nitrate-N concentrations are generally low in the reservoirs and rivers of the watersheds, owing to 27 substantial dilution available for point sources and the lack of substantial nonpoint sources of 28 nitrate-N upstream of the SRWTP in the Sacramento River watershed, and in the watersheds of the 29 eastern tributaries (Cosumnes, Mokelumne, and Calaveras Rivers). Although higher in the San 30 Joaquin River watershed, nitrate-N concentrations are not well-correlated with flow rates. 31 Consequently, any modified reservoir operations and subsequent changes in river flows under 32 Alternative 5, relative to Existing Conditions, are expected to have negligible, if any, effects on 33 reservoir and river nitrate-N concentrations upstream of Freeport in the Sacramento River 34 watershed and upstream of the Delta in the San Joaquin River watershed.
- 35 In the Delta, results of the mixing calculations indicate that under Alternative 5, relative to Existing
- 36 Conditions, nitrate concentrations throughout the Delta are anticipated to remain low (<1.4 mg/L-
- N) relative to adopted objectives. No additional exceedances of the MCL are anticipated at any
- 38 location, and use of assimilative capacity available under Existing Conditions, relative to the
- drinking water MCL of 10 mg/L-N, was low or negligible (i.e., <4%) for virtually all locations and</li>
  months.
- 41 Assessment of effects of nitrate in the SWP and CVP Export Service Areas is based on effects on
- 42 nitrate-N concentrations at the Banks and Jones pumping plants. Results of the mixing calculations
- 43 indicate that under Alternative 5, relative to Existing Conditions, long-term average nitrate
- 44 concentrations at Banks and Jones pumping plants are anticipated to change negligibly. No

- 1 additional exceedances of the MCL are anticipated, and use of assimilative capacity available under
- Existing Conditions, relative to the MCL was negligible (i.e., <4%) for both Banks and Jones pumping</li>
   plants for all months.

4 Based on the above, there would be no substantial, long-term increase in nitrate-N concentrations in 5 the rivers and reservoirs upstream of the Delta, in the Delta Region, or the waters exported to the 6 CVP and SWP service areas under Alternative 5 relative to Existing Conditions. As such, this 7 alternative is not expected to cause additional exceedance of applicable water quality 8 objectives/criteria by frequency, magnitude, and geographic extent that would cause adverse effects 9 on any beneficial uses of waters in the affected environment. Because nitrate concentrations are not 10 expected to increase substantially, no long-term water quality degradation is expected to occur and, 11 thus, no adverse effects to beneficial uses would occur. Nitrate is not 303(d) listed within the 12 affected environment and thus any increases that may occur in some areas and months would not 13 make any existing nitrate-related impairment measurably worse because no such impairments 14 currently exist. Because nitrate is not bioaccumulative, increases that may occur in some areas and 15 months would not bioaccumulate to greater levels in aquatic organisms that would, in turn, pose 16 substantial health risks to fish, wildlife, or humans. This impact is considered to be less than 17 significant. No mitigation is required.

# 18 Impact WQ-16: Effects on Nitrate Concentrations Resulting from Implementation of CM2 19 CM21

- *NEPA Effects*: Effects of CM2-CM21 on nitrate under Alternative 5 would be the same as those
   discussed for Alternative 1A and are considered not to be adverse.
- *CEQA Conclusion*: CM2–CM21 proposed under Alternative 5 would be similar to conservation
   measures proposed under Alternative 1A. As such, effects on nitrate resulting from the
   implementation of CM2–CM21 would be similar to those previously discussed for Alternative 1A.
   This impact is considered to be less than significant. No mitigation is required.

# Impact WQ-17: Effects on Dissolved Organic Carbon Concentrations Resulting from Facilities Operations and Maintenance (CM1)

### 28 Upstream of the Delta

29 Under Alternative 5, there would be no substantial change to the sources of DOC within the 30 watersheds upstream of the Delta. Moreover, long-term average flow and DOC levels in the 31 Sacramento River at Hood and San Joaquin River at Vernalis are poorly correlated. Thus changes in 32 system operations and resulting reservoir storage levels and river flows would not be expected to 33 cause a substantial long-term change in DOC concentrations in the water bodies upstream of the 34 Delta. Any negligible changes in DOC levels in water bodies upstream of the Delta under Alternative 35 5, relative to Existing Conditions and the No Action Alternative, would not be of sufficient frequency, 36 magnitude and geographic extent that would adversely affect any beneficial uses or substantially 37 degrade the quality of these water bodies, with regards to DOC.

### 38 **Delta**

- 39 Modeling scenarios included assumptions regarding how certain habitat restoration activities (CM2
- 40 and CM4) would affect Delta hydrodynamics, To the extent that restoration actions alter
- 41 hydrodynamics within the Delta region, which affects mixing of source waters, these effects are

1 included in this assessment of operations-related water quality changes (i.e., CM1). Other effects of

- 2 CM2–CM21 not attributable to hydrodynamics, for example, additional loading of a constituent to
- the Delta, are discussed within the impact header for CM2–CM21. See section 8.3.1.3 for more
   information.

5 Under Alternative 5, the geographic extent of effects pertaining to long-term average DOC 6 concentrations in the Delta would be similar to that previously described for Alternative 1A, 7 although the magnitude of predicted long-term change and relative frequency of concentration 8 threshold exceedances would be distributed differently. Modeled effects would be greatest at Franks 9 Tract, Rock Slough, and Contra Costa PP No. 1., where for the 16-year hydrologic period and the 10 modeled drought period, long-term average concentration increases ranging from 0.2–0.3 mg/L 11 would be predicted ( $\leq 8\%$  net increase) (Appendix 8K, Organic Carbon, DOC Table 6). Increases in 12 long-term average concentrations would correspond to more frequent concentration threshold 13 exceedances, with the greatest change occurring at Rock Slough and Contra Costa PP No. 1 locations. 14 For Rock Slough, long-term average DOC concentrations exceeding 3 mg/L would increase from 15 52% under Existing Conditions to 64% under the Alternative 5 (an increase from 47% to 62% for 16 the drought period), and concentrations exceeding 4 mg/L would increase from 30% to 32% (32% 17 to 37% for the drought period). For Contra Costa PP No. 1, long-term average DOC concentrations 18 exceeding 3 mg/L would increase from 52% under Existing Conditions to 70% under Alternative 5 19 (45% to 75% for the drought period), and concentrations exceeding 4 mg/L would increase from 20 32% to 35% (35% to 40% for the drought period). Relative change in frequency of threshold 21 exceedance for other assessment locations would be similar or less. While Alternative 5 would 22 generally lead to slightly higher long-term average DOC concentrations ( $\leq 0.3$  mg/L) at some 23 municipal water intakes and Delta interior locations, the predicted change would not be expected to 24 adversely affect MUN beneficial uses, or any other beneficial use. This comparison to Existing 25 Conditions reflects changes in DOC due to both Alternative 5 operations (including north Delta 26 intake capacity of 3,000 cfs and numerous other components of Operational Scenario C) and climate 27 change/sea level rise.

28 In comparison, Alternative 5 relative to the No Action Alternative would generally result in a 29 magnitude of change similar to that discussed for the comparison to Existing Conditions. Maximum 30 increases of 0.1-0.2 mg/L DOC (i.e.,  $\leq 6\%$ ) would be predicted at Franks Tract, Rock Slough, and 31 Contra Costa PP No. 1 relative to No Action Alternative (Appendix 8K, Organic Carbon, DOC Table 6). 32 Threshold concentration exceedance frequency trends would also be similar to those discussed for 33 the Existing Conditions comparison, with exception to the predicted 4 mg/L exceedance frequency 34 at Buckley Cove. In comparison to the No Action Alternative, the frequency which long-term average 35 DOC concentrations exceeded 4 mg/L at Buckley Cove would increase from 27% to 31% (42% to 36 53% for the modeled drought period). While the Alternative 5 would generally lead to slightly 37 higher long-term average DOC concentrations at some Delta assessment locations when compared 38 to No Action Alternative conditions, the predicted change would not be expected to adversely affect 39 MUN beneficial uses, or any other beneficial use, particularly when considering the relatively small 40 change in long-term annual average concentration. Unlike the comparison to Existing Conditions, 41 this comparison to the No Action Alternative reflects changes in DOC due only to Alternative 5 42 operations.

As discussed for Alternative 1A, substantial change in ambient DOC concentrations would need to
 occur before significant changes in drinking water treatment plant design or operations are
 triggered. The increases in long-term average DOC concentrations estimated to occur at various
 Delve begative and an Alternative 5 are a fractive investigation of the theta there are all a start and an alternative 5.

46 Delta locations under Alternative 5 are of sufficiently small magnitude that they would not require

- existing drinking water treatment plants to substantially upgrade treatment for DOC removal above
   levels currently employed.
- 3 Relative to existing and No Action Alternative conditions, Alternative 5 would lead to predicted
- 4 improvements in long-term average DOC concentrations at Barker Slough, as well as Banks and
- 5 Jones pumping plants (discussed below). At Barker Slough, long-term average DOC concentrations
- would be predicted to decrease by as much as 0.1–0.2 mg/L depending on baseline conditions
   comparison and modeling period.

### 8 SWP/CVP Export Service Areas

- 9 Under Alternative 5, modeled long-term average DOC concentrations would decrease at Banks and 10 Jones pumping plants for the modeled 16-year hydrologic period, relative to Existing Conditions and 11 No Action Alternative. Relative to Existing Conditions, long-term average DOC concentrations at 12 Banks would be predicted to decrease by 0.3 mg/L (0.1 mg/L during drought period) (Appendix 8K, 13 Organic Carbon, DOC Table 6). At Jones, long-term average DOC concentrations would be predicted 14 to decrease by 0.2 mg/L, but be predicted to increase by 0.1 mg/L for the modeled drought period. 15 Such decreases in long-term average DOC, however, would not necessarily translate into lower 16 exceedance frequencies for concentration thresholds. To the contrary, long-term average DOC 17 concentrations at Banks exceeding 3 mg/L would increase from 64% under Existing Conditions to 18 69% under Alternative 5 (57% to 83% for the drought period), and at Jones would increase from 19 71% to 78% (72% to 93% for the drought period). Relative to the 4 mg/L concentration threshold, 20 long-term average DOC concentrations at Banks would decrease from 33% under Existing Conditions to 27% under Alternative 5, but would increase slightly from 42% to 44% for the 21 22 modeled drought period. At Jones, concentrations exceeding 4 mg/L would increase slightly from 23 26% to 27% (35% to 39% for the drought period). Frequency of exceedance comparisons to the No 24 Action Alternative yield similar trends, but with slightly smaller 16-year hydrologic period and 25 drought period changes. Overall, modeling results for the SWP/CVP Export Service Areas predict a 26 slight long-term improvement in Export Service Areas water quality respective to DOC. This 27 improvement is principally obtained through overall lower long-term average DOC concentrations 28 at Banks and Jones.
- Similar to the discussion pertaining to the No Action Alternative, maintenance of SWP and CVP
  facilities under Alternative 5 would not be expected to create new sources of DOC or contribute
  towards a substantial change in existing sources of DOC in the affected area. Maintenance activities
  would not be expected to cause any substantial change in long-term average DOC concentrations
  such that MUN beneficial uses, or any other beneficial use, would be adversely affected.
- 34 **NEPA Effects:** In summary, Alternative 5, relative to the No Action Alternative, would not cause a 35 substantial long-term change in DOC concentrations in the water bodies upstream of the Delta. 36 Long-term average DOC concentrations at Banks and Jones pumping plants are predicted to 37 decrease by as much as 0.3 mg/L, while long-term average DOC concentrations for some Delta 38 interior locations, including Contra Costa PP #1, are predicted to increase by as much as 0.2 mg/L. 39 The increase in long-term average DOC concentration that could occur within the Delta interior 40 would not be of sufficient magnitude to adversely affect the MUN beneficial use, or any other beneficial uses, of Delta waters. The effect of Alternative 1A operations and maintenance (CM1) on 41 42 DOC is determined not to be adverse.
- 43 *CEQA Conclusion*: Key findings discussed in the effects assessment provided above are summarized 44 here, and are then compared to the CEQA thresholds of significance (defined in Section 8.3.2) for the

- purpose of making the CEQA impact determination for this constituent. For additional details on the
   effects assessment findings that support this CEQA impact determination, see the effects assessment
   discussion that immediately precedes this conclusion.
- 4 While greater water demands under the Alternative 5 would alter the magnitude and timing of
- 5 reservoir releases north, south and east of the Delta, these activities would have no substantial effect
- 6 on the various watershed sources of DOC. Moreover, long-term average flow and DOC at Sacramento
- 7 River at Hood and San Joaquin River at Vernalis are poorly correlated; therefore, changes in river
- 8 flows would not be expected to cause a substantial long-term change in DOC concentrations
- 9 upstream of the Delta.
- 10Relative to Existing Conditions, Alternative 5 would result in relatively small increases (i.e., ≤8%) in11long-term average DOC concentrations at some Delta interior locations, including Franks Tract, Rock12Slough, and Contra Costa PP No. 1. However, these increases would not substantially increase the13frequency with which long-term average DOC concentrations exceeds 2, 3, or 4 mg/L. While14Alternative 5 would generally lead to slightly higher long-term average DOC concentrations (≤0.315mg/L) within the Delta interior and some municipal water intakes, the predicted change would not16be expected to adversely affect MUN beneficial uses, or any other beneficial use.
- 17The assessment of Alternative 5 effects on DOC in the SWP/CVP Export Service Areas is based on18assessment of changes in DOC concentrations at Banks and Jones pumping plants. Relative to19Existing Conditions, long-term average DOC concentrations would decrease by as much as 0.3 mg/L20at Banks and Jones pumping plants, although slightly more frequent export of >3 mg/L DOC water is21predicted. Nevertheless, an overall improvement in DOC-related water quality would be predicted in22the SWP/CVP Export Service Areas.
- 23 Based on the above, Alternative 5 operation and maintenance would not result in any substantial 24 change in long-term average DOC concentration upstream of the Delta or result in substantial 25 increase in the frequency with which long-term average DOC concentrations exceeds 2, 3, or 4 mg/L 26 levels at the 11 assessment locations analyzed for the Delta. Modeled long-term average DOC 27 concentrations would increase by no more than 0.3 mg/L at any single Delta assessment location 28 (i.e.,  $\leq 8\%$  relative increase), with long-term average concentrations estimated to remain at or below 29 4.0 mg/L at all Delta locations assessed, with the exception of Buckley Cove on the San Joaquin River 30 during the drought period modeled. Nevertheless, long-term average concentrations at Buckley 31 Cove are expected to decrease slightly during the drought period, relative to Existing Conditions. 32 The increases in long-term average DOC concentration that could occur within the Delta would not 33 be of sufficient magnitude to adversely affect the MUN beneficial use, or any other beneficial uses, of 34 Delta waters or waters of the SWP/CVP Service Area. Because DOC is not bioaccumulative, the 35 increases in long-term average DOC concentrations would not directly cause bioaccumulative problems in aquatic life or humans. Finally, DOC is not causing beneficial use impairments and thus 36 37 is not 303(d) listed for any water body within the affected environment. Thus, the increases in long-38 term average DOC that could occur at various locations would not make any beneficial use 39 impairment measurably worse. Because long-term average DOC concentrations are not expected to 40 increase substantially, no long-term water quality degradation with respect to DOC is expected to 41 occur and, thus, no adverse effects on beneficial uses would occur This impact is considered to be 42 less than significant. No mitigation is required.

### Impact WQ-18: Effects on Dissolved Organic Carbon Concentrations Resulting from Implementation of CM2-CM21

3 **NEPA Effects:** CM2–CM21 proposed under Alternative 5 would be the same as those proposed 4 under Alternative 1A, except that 25,000 acres rather than 65,000 acres of tidal habitat would be 5 restored. Effects on DOC resulting from the implementation of CM2-CM21 would be similar to those 6 previously discussed for Alternative 1A, except that the reduced acreage of proposed tidal habitat 7 would reduce the overall Alternative 5-related DOC loading to the Delta. While this reduced acreage 8 would result in reduced DOC loading relative to other action alternatives, CM4-CM7 and CM10 could 9 still contribute substantial amounts of DOC to raw drinking water supplies, largely depending on 10 final design and operational criteria for the related wetland and riparian habitat restoration 11 activities. Substantially increased long-term average DOC in raw water supplies could lead to a need 12 for treatment plant upgrades in order to appropriately manage DBP formation in treated drinking 13 water. This potential for future DOC increases would lead to substantially greater associated risk of 14 long-term adverse effects on the MUN beneficial use.

15 In summary, the habitat restoration elements of CM4–CM7 and CM10 under Alternative 5 would 16 present new localized sources of DOC to the study area, and in some circumstances would substitute 17 for existing sources related to replaced agriculture. Depending on localized hydrodynamics and 18 proximity to municipal drinking water intakes, such restoration activities could contribute 19 substantial amounts of DOC to municipal raw water. Substantial increases in municipal raw water 20 DOC could necessitate changes in water treatment plant operations or require treatment plant 21 upgrades in order to maintain DBP compliance, and thus would constitute an adverse effect on 22 water quality. Mitigation Measure WQ-18 is available to reduce these effects.

*CEQA Conclusion*: Effects of CM4–CM7 and CM10 on DOC under Alternative 5 would be similar to
 those discussed for Alternative 1A, although the overall magnitude of effect is expected to be less
 due to the smaller acreage proposed for tidal habitat restoration. Regardless of the smaller proposed
 acreage, these restoration activities could present a substantial source of DOC loading to the Delta.
 Similar to Alternative 1A, this impact is considered to be significant and mitigation is required. It is
 uncertain whether implementation of Mitigation Measure WQ-18 would reduce identified impacts
 to a less-than-significant level. Hence, this impact remains significant and unavoidable.

30 In addition to and to supplement Mitigation Measure WO-18, the BDCP proponents have 31 incorporated into the BDCP, as set forth in EIR/EIS Appendix 3B, Environmental Commitments, 32 AMMs, and CMs, a separate other commitment to address the potential increased water treatment 33 costs that could result from DOC concentration effects on municipal and industrial water purveyor 34 operations. Potential options for making use of this financial commitment include funding or 35 providing other assistance towards implementing treatment for DOC and/or DBPs or DOC source control strategies. Please refer to Appendix 3B for the full list of potential actions that could be taken 36 37 pursuant to this commitment in order to reduce the water quality treatment costs associated with 38 water quality effects relating to DOC.

# 39Mitigation Measure WQ-18: Design Wetland and Riparian Habitat Features to Minimize40Effects on Municipal Intakes

41 Please see Mitigation Measure WQ-18 under Impact WQ-18 in the discussion of Alternative 1A.

### Impact WQ-19: Effects on Pathogens Resulting from Facilities Operations and Maintenance (CM1)

*NEPA Effects:* Effects of CM1 on pathogens under Alternative 5 would be the same as those
 discussed for Alternative 1A and are considered to not be adverse.

*CEQA Conclusion*: Effects of CM1 on pathogens under Alternative 5 would be the same as those
 discussed for Alternative 1A, and are summarized here, then compared to the CEQA thresholds of
 significance (defined in Section 8.3.2) for the purpose of making the CEQA impact determination for
 this constituent. For additional details on the effects assessment findings that support this CEQA
 impact determination, see the effects assessment discussion under Alternative 1A.

- 10River flow rate and reservoir storage reductions that would occur due to implementation of CM111(water facilities and operations) under Alternative 5, relative to Existing Conditions, would not be12expected to result in a substantial adverse change in pathogen concentrations in the reservoirs and13rivers upstream of the Delta, given the small magnitude of urban runoff contributions relative to the14magnitude of river flows, that pathogen concentrations in the rivers have a minimal relationship to15river flow rate, and the expected reduced pollutant loadings in response to NPDES stormwater-16related regulations.
- 17 It is expected there would be no substantial change in Delta pathogen concentrations in response to 18 a shift in the Delta source water percentages under this alternative or substantial degradation of 19 these water bodies, with regard to pathogens. This conclusion is based on the Pathogens Conceptual 20 Model, which found that pathogen sources in close proximity to a Delta site appear to have the 21 greatest influence on pathogen levels at the site, rather than the primary source(s) of water to the 22 site. In-Delta potential pathogen sources, including water-based recreation, tidal habitat, wildlife, 23 and livestock-related uses, would continue under this alternative.
- In the SWP/CVP Export Service Areas waters, relative to Existing Conditions, an increased
  proportion of water coming from the Sacramento River would not adversely affect beneficial uses in
  the SWP/CVP Export Service Areas. The pathogen levels in the Sacramento River are similar to or
  lower than the water diverted at the Delta export pumps. Further, it is localized sources of
  pathogens that appear to have the greatest influence on concentrations. Thus, an increased
  proportion of Sacramento River water diverted to the SWP/CVP Export Service Areas would result
  in minimal changes in pathogen levels in the SWP/CVP Export Service Areas waters.
- 31 Therefore, this alternative is not expected to cause additional exceedance of applicable water quality 32 objectives by frequency, magnitude, and geographic extent that would cause adverse effects on any 33 beneficial uses of waters in the affected environment. Because pathogen concentrations are not 34 expected to increase substantially, no long-term water quality degradation for pathogens is 35 expected to occur and, thus, no adverse effects on beneficial uses would occur. The San Joaquin 36 River in the Stockton Deep Water Ship Channel is Clean Water Act section 303(d) listed for 37 pathogens. Because no measurable increase in Deep Water Ship Channel pathogen concentrations 38 are expected to occur on a long-term basis, further degradation and impairment of this area is not 39 expected to occur. Finally, pathogens are not bioaccumulative constituents. This impact is
- 40 considered to be less than significant. No mitigation is required.

#### 1 Impact WQ-20: Effects on Pathogens Resulting from Implementation of CM2–CM21

*NEPA Effects:* Effects of CM2-CM21 on pathogens under Alternative 5 would be the same as those
 discussed for Alternative 1A and are considered to not be adverse.

*CEQA Conclusion*: CM2–CM21 proposed under Alternative 5 would be similar to conservation
 measures proposed under Alternative 1A. As such, effects on pathogens resulting from the
 implementation of CM2–CM21 would be similar to those previously discussed for Alternative 1A.
 This impact is considered to be less than significant. No mitigation is required.

# 8 Impact WQ-21: Effects on Pesticide Concentrations Resulting from Facilities Operations and 9 Maintenance (CM1)

#### 10 Upstream of the Delta

For the same reasons stated for the No Action Alternative, under Alternative 5 no specific operations or maintenance activity of the SWP or CVP would substantially drive a change in pesticide use, and thus pesticide sources would remain unaffected upstream of the Delta. Nevertheless, changes in the timing and magnitude of reservoir releases could have an effect on available dilution capacity along river segments such as the Sacramento, Feather, American, and San Joaquin Rivers.

16 Under Alternative 5, winter (November-March) and summer (April-October) season average flow 17 rates on the Sacramento River at Freeport, American River at Nimbus, Feather River at Thermalito 18 and the San Joaquin River at Vernalis would change. Relative to existing condition and the No Action 19 Alternative, seasonal average flow rates on the Sacramento would decrease no more than 3% during 20 the summer and 4% during the winter (Appendix 8L, Pesticides, Tables 1–4). On the Feather River, 21 average flow rates would decrease no more than 4% during the summer, but would increase by as 22 much as 5% in the winter. American River average flow rates would decrease by as much as 15% in 23 the summer and 1% in the winter. Seasonal average flow rates on the San Joaquin River would 24 decrease by as much as 12% in the summer, but increase by as much as 1% in the winter. For the 25 same reasons stated for the No Action Alternative, decreased seasonal average flow of  $\leq 15\%$  is not 26 considered to be of sufficient magnitude to substantially increase pesticide concentrations or alter 27 the long-term risk of pesticide-related toxicity to aquatic life, nor adversely affect other beneficial 28 uses of water bodies upstream of the Delta.

#### 29 **Delta**

Sources of diuron, OP and pyrethroid insecticides to the Plan Area include direct input of surface
 runoff from in-Delta agriculture and Delta urbanized areas as well as inputs from rivers upstream of
 the Delta. Similar to Upstream of the Delta, CVP/SWP operations would not affect these sources.

33 Under Alternative 5, the distribution and mixing of Delta source waters would change. Percentage 34 change in monthly average source water fraction was evaluated for the modeled 16-year (1976-35 1991) hydrologic period and a representative drought period (1987–1991), with special attention given to changes in San Joaquin River, Sacramento River and Delta Agriculture sources water 36 37 fractions. Relative to Existing Conditions, under Alternative 5 modeled San Joaquin River fractions 38 would increase greater than 10% (excluding Banks and Jones pumping plants) at Rock Slough and 39 Contra Costa PP No. 1 (Appendix 8D, Source Water Fingerprinting Results). At Rock Slough, modeled 40 San Joaquin River source water fractions would increase 16% during November (13% for the 41 modeled drought period), while at Contra Costa PP No. 1 San Joaquin River source water fractions 42 would increase 15% during November and 12% during March. Corresponding increases for the

- modeled drought period would not be greater than 8% at Contra Costa PP No. 1. Relative to Existing
  Conditions, there would be no modeled increases in Sacramento River fractions greater than 14%
  (with exception to Banks and Jones which are discussed below) and Delta agricultural fractions
  greater than 7%. These modeled changes in the source water fractions of Sacramento, San Joaquin
  and Delta agriculture water are not of sufficient magnitude to substantially alter the long-term risk
  of pesticide-related toxicity to aquatic life, nor adversely affect other beneficial uses of the Delta.
- 7 When compared to the No Action Alternative, changes in source water fractions would be similar in 8 season, geographic extent, and magnitude to those discussed for Existing Conditions with exception 9 to Buckley Cove. Relative to the No Action Alternative, on a source water basis Buckley Cove is 10 comprised predominantly of water of San Joaquin River origin (i.e., typically >80% San Joaquin 11 River) for all months of the year but July and August. In July and August, the combined operational 12 effects on Delta hydrodynamics of the Delta Cross Channel being open, the absence of a barrier at 13 Head of Old River, and seasonally high exports from south Delta pumps results in substantially 14 lower San Joaquin River source water fraction at Buckley Cove relative to all other months of the 15 year. Under Alternative 5, however, modeled July and August San Joaquin River fractions at Buckley 16 Cove would increase relative to the No Action Alternative, with increases of 12% in July (25% for the 17 modeled drought period) and 22% in August (43% for the modeled drought period) (Appendix 8D, 18 Source Water Fingerprinting Results). Despite these San Joaquin River increases, the resulting net 19 San Joaquin River source water fraction for July and August would remain less than all other 20 months. As a result, these modeled changes in the source water fractions are not of sufficient 21 magnitude to substantially alter the long-term risk of pesticide-related toxicity to aquatic life, nor 22 adversely affect other beneficial uses of the Delta.

### 23 SWP/CVP Export Service Areas

24 Assessment of effects in SWP/CVP Export Service Areas is based on effects seen in the Plan Area at the Banks and Jones pumping plants. Under Alternative 5, Sacramento River source water fractions 25 26 would increase substantially at both Banks and Jones pumping plants relative to Existing Conditions 27 and the No Action Alternative (Appendix 8D, Source Water Fingerprinting Results). At Banks 28 pumping plant, Sacramento source water fractions would generally increase from 14–28% for 29 March through June (17% for April of the modeled drought period) and at Jones pumping plant 30 Sacramento source water fractions would generally increase from 12–24% for January through June 31 (15–27% for March through May of the modeled drought period). These increases in Sacramento 32 source water fraction would primarily balance through equivalent decreases in San Joaquin River 33 water. Based on the general observation that San Joaquin River, in comparison to the Sacramento 34 River, is a greater contributor of OP insecticides in terms of greater frequency of incidence and 35 presence at concentrations exceeding water quality benchmarks, modeled increases in Sacramento 36 River fraction at Banks and Jones would generally represent an improvement in export water 37 quality respective to pesticides.

38 NEPA Effects: In summary, the changes in long-term average flows on the Sacramento, Feather, 39 American, and San Joaquin Rivers, under Alternative 5 relative to the No Action Alternative, are of 40 insufficient magnitude to substantially increase the long-term risk of pesticide-related water quality 41 degradation and related toxicity to aquatic life in these water bodies upstream of the Delta. 42 Similarly, modeled changes in source water fractions to the Delta are of insufficient magnitude to 43 substantially alter the long-term risk of pesticide-related water quality degradation and related 44 toxicity to aquatic life in the Delta or CVP/SWP export service areas. The effects on pesticides from 45 operations and maintenance (CM1) are determined not to be adverse.

*CEQA Conclusion*: Key findings discussed in the effects assessment relative to Existing Conditions is
 provided above are summarized here, and are then compared to the CEQA thresholds of significance
 (defined in Section 8.3.2) for the purpose of making the CEQA impact determination for this
 constituent. For additional details on the effects assessment findings that support this CEQA impact
 determination, see the effects assessment discussion that immediately precedes this conclusion.

Sources of pesticides upstream of the Delta include direct input of pesticide containing surface
runoff from agriculture and urbanized areas. Flows in rivers receiving these discharges dilute these
pesticide inputs. Relative to Existing Conditions, however, modeled changes in long-term average
flows on the Sacramento, Feather, American, and San Joaquin Rivers are of insufficient magnitude to
substantially increase the long-term risk of pesticide-related water quality degradation and related
toxicity to aquatic life in these water bodies upstream of the Delta.

- 12 In the Delta, sources of pesticides include direct input of surface runoff from Delta agriculture and 13 Delta urbanized areas as well as inputs from rivers upstream of the Delta. While facilities operations 14 and maintenance activities would not affect these sources, changes in Delta source water fraction 15 could change the relative risk associated with pesticide related toxicity to aquatic life. Under 16 Alternative 5, however, modeled changes in source water fractions relative to Existing Conditions 17 are of insufficient magnitude to substantially alter the long-term risk of pesticide-related toxicity to 18 aquatic life within the Delta, nor would such changes result in adverse pesticide-related effects on 19 any other beneficial uses of Delta waters.
- The assessment of Alternative 5 effects on pesticides in the SWP/CVP Export Service Areas is based on assessment of changes predicted at Banks and Jones pumping plants. As just discussed regarding effects to pesticides in the Delta, modeled changes in source water fractions at the Banks and Jones pumping plants are of insufficient magnitude to substantially alter the long-term risk of pesticiderelated toxicity to aquatic life beneficial uses, or any other beneficial uses, in water bodies of the SWP and CVP export service area.
- 26 Based on the above, Alternative 5 would not result in any substantial change in long-term average 27 pesticide concentration or result in substantial increase in the anticipated frequency with which 28 long-term average pesticide concentrations would exceed aquatic life toxicity thresholds or other 29 beneficial use effect thresholds upstream of the Delta, at the 11 assessment locations analyzed for 30 the Delta, or the SWP/CVP service area. Numerous pesticides are currently used throughout the 31 affected environment, and while some of these pesticides may be bioaccumulative, those present-32 use pesticides for which there is sufficient evidence for their presence in waters affected by SWP 33 and CVP operations (i.e., diazinon, chlorpyrifos, diuron, and pyrethroids) are not considered 34 bioaccumulative, and thus changes in their concentrations would not directly cause bioaccumulative 35 problems in aquatic life or humans. Furthermore, while there are numerous 303(d) listings 36 throughout the affected environment that name pesticides as the cause for beneficial use 37 impairment, the modeled changes in upstream river flows and Delta source water fractions would 38 not be expected to make any of these beneficial use impairments measurably worse. Because long-39 term average pesticide concentrations are not expected to increase substantially, no long-term 40 water quality degradation with respect to pesticides is expected to occur and, thus, no adverse 41 effects on beneficial uses would occur. This impact is considered to be less than significant. No
- 42 mitigation is required.

### Impact WQ-22: Effects on Pesticide Concentrations Resulting from Implementation of CM2 CM21

3 **NEPA Effects:** CM2–CM21 proposed under Alternative 5 would be the same as those proposed 4 under Alternative 1A, except that 25,000 acres rather than 65,000 acres of tidal habitat would be 5 restored. As such, effects on pesticides resulting from the implementation of CM2–CM21 would be 6 similar to those previously discussed for Alternative 1A, except that the likely overall use of 7 herbicides to control invasive aquatic vegetation would likely be reduced commensurate with the 8 reduction in restored acres of tidal habitat. Nevertheless, herbicides directly applied to water could 9 include adverse effects on non-target aquatic life, such as aquatic invertebrates and beneficial 10 aquatic plants. As such, aquatic life toxicity objectives could be exceeded with sufficient frequency and magnitude such that beneficial uses would be impacted, thus constituting an adverse effect on 11 12 water quality.

- In summary, based on the discussion above, the effects on pesticides from implementing CM2-CM21
   are considered to be adverse. Mitigation Measure WQ-22 would be available to reduce this adverse
   effect.
- 16 *CEQA Conclusion*: Effects of CM2–CM21 on pesticides under Alternative 5 are similar to

conservation measures discussed for Alternative 1A. Potential environmental effects related only to
 CM13 are considered to be significant. Mitigation is required. While Mitigation Measure WQ-22 is
 available to partially reduce this impact of pesticides, no feasible mitigation is available that would
 reduce it to a level that would be less than significant.

- 21Mitigation Measure WQ-22: Implement Least Toxic Integrated Pest Management22Strategies
- 23 Please see Mitigation Measure WQ-22 under Impact WQ-22 in the discussion of Alternative 1A.

# Impact WQ-23: Effects on Phosphorus Concentrations Resulting from Facilities Operations and Maintenance (CM1)

- *NEPA Effects*: Effects of water facilities and operations (CM1) on phosphorus levels in water bodies
   of the affected environment under Alternative 5 would be very similar (i.e., nearly the same) to
   those discussed for Alternative 1A. Consequently, the environmental consequences to phosphorus
   levels discussed in detail for Alternative 1A also adequately represent the effects under Alternative
   5, which are considered to be not adverse.
- *CEQA Conclusion:* Key findings discussed in the effects assessment relative to Existing Conditions is
   provided above are summarized here, and are then compared to the CEQA thresholds of significance
   (defined in Section 8.3.2) for the purpose of making the CEQA impact determination for this
   constituent. For additional details on the effects assessment findings that support this CEQA impact
   determination, see the effects assessment discussion that immediately precedes this conclusion.
- 36 Because phosphorus loading to waters upstream of the Delta is not anticipated to change, and
- because changes in flows do not necessarily result in changes in concentrations or loading of
- phosphorus to these water bodies, substantial changes in phosphorus concentration upstream of the
   Delta are not anticipated for Alternative 5, relative to Existing Conditions.
- 40 Because phosphorus concentrations in the major source waters to the Delta are similar for much of 41 the year, phosphorus concentrations in the Delta are not anticipated to change substantially on a

- 1 long term-average basis under Alternative 5, relative to Existing Conditions. Algal growth rates are
- limited by availability of light in the Delta, and therefore any minor increases in phosphorus levels
   that may occur at some locations and times within the Delta would be expected to have little effect
- 4 on primary productivity in the Delta.
- The assessment of effects of phosphorus under Alternative 5 in the SWP and CVP Export Service
  Areas is based on effects on phosphorus at the Banks and Jones pumping plants. As noted above,
  phosphorus concentrations in the Delta (including Banks and Jones pumping plants) are not
  anticipated to change substantially on a long term-average basis.
- 9 Based on the above, there would be no substantial, long-term increase in phosphorus concentrations 10 in the rivers and reservoirs upstream of the Delta, in the Delta Region, or the waters exported to the 11 CVP and SWP service areas under Alternative 5 relative to Existing Conditions. As such, this 12 alternative is not expected to cause additional exceedance of applicable water quality 13 objectives/criteria by frequency, magnitude, and geographic extent that would cause adverse effects 14 on any beneficial uses of waters in the affected environment. Because phosphorus concentrations 15 are not expected to increase substantially, no long-term water quality degradation is expected to 16 occur and, thus, no adverse effects to beneficial uses would occur. Phosphorus is not 303(d) listed 17 within the affected environment and thus any minor increases that may occur in some areas would 18 not make any existing phosphorus-related impairment measurably worse because no such 19 impairments currently exist. Because phosphorus is not bioaccumulative, minor increases that may 20 occur in some areas would not bioaccumulate to greater levels in aquatic organisms that would, in 21 turn, pose substantial health risks to fish, wildlife, or humans. This impact is considered to be less 22 than significant. No mitigation is required.

# Impact WQ-24: Effects on Phosphorus Concentrations Resulting from Implementation of CM2-CM21

- NEPA Effects: Effects of CM2-CM21 on phosphorus levels in water bodies of the affected
   environment under Alternative 5 would be very similar (i.e., nearly the same) to those discussed for
   Alternative 1A. Consequently, the environmental consequences to phosphorus levels from
   implementing CM2-CM21 discussed in detail for Alternative 1A also adequately represent the
   effects of these same actions under Alternative 5, which are considered to be not adverse.
- 30 *CEQA Conclusion*: CM2–CM21 proposed under Alternative 5 would be similar to conservation
   31 measures proposed under Alternative 1A. As such, effects on phosphorus resulting from the
   32 implementation of CM2–CM21 would be similar to those previously discussed for Alternative 1A.
   33 This impact is considered to be less than significant. No mitigation is required.

# Impact WQ-25: Effects on Selenium Concentrations Resulting from Facilities Operations and Maintenance (CM1)

- 36 Upstream of the Delta
- 37 For the same reasons stated for the No Action Alternative, Alternative 5 would have negligible, if
- 38 any, effect on selenium concentrations in the rivers and reservoirs upstream of the Delta relative to
- 39 Existing Conditions and the No Action Alternative. Any negligible increases in selenium
- 40 concentrations that could occur in the water bodies of the affected environment located upstream of
- 41 the Delta would not be of frequency, magnitude and geographic extent that would adversely affect

any beneficial uses or substantially degrade the quality of these water bodies, with regard to
 selenium.

### 3 Delta

Modeling scenarios included assumptions regarding how certain habitat restoration activities (CM2
 and CM4) would affect Delta hydrodynamics. To the extent that restoration actions alter

- hydrodynamics within the Delta region, which affects mixing of source waters, these effects are
   included in this assessment of operations-related water quality changes (i.e., CM1). Other effects of
- included in this assessment of operations-related water quality changes (i.e., CM1). Other effects of
   CM2-CM21 not attributable to hydrodynamics, such as additional loading of a constituent to the
- 9 Delta, are discussed within the impact header for CM2–CM21. See Section 8.3.1.3 for more
- 10 information.

11 Selenium concentrations and threshold comparisons for each of the 11 modeled Delta assessment 12 locations under Alternative 5, relative to Existing Conditions and the No Action Alternative, are 13 presented in Appendix 8M, Selenium, Table M-9a for water, Tables M-15 and M-25 for most biota 14 (whole-body fish [excluding sturgeon], bird eggs [invertebrate diet], bird eggs [fish diet], and fish 15 fillets) throughout the Delta, and Tables M-30 through M-32 for sturgeon at the two western Delta 16 locations. Figures 8-59a and 8-60a present graphical distributions of predicted selenium 17 concentration changes (shown as changes in available assimilative capacity based on  $1.3 \mu g/L$ ) in 18 water at each modeled assessment location for all years. Appendix 8M, Figure M-23 provides more 19 detail in the form of monthly patterns of selenium concentrations in water during the modeling 20 period.

21 Alternative 5 would result in small changes in average selenium concentrations in water at all 22 modeled Delta assessment locations relative to Existing Conditions and the No Action Alternative 23 (Appendix 8M, Selenium, Table M-9a). Long-term average concentrations at some interior and 24 western Delta locations would increase by  $0.01-0.02 \mu g/L$  for the entire period modeled (1976-25 1991). These small increases in selenium concentrations in water would result in small reductions 26 (1-2% or less) in available assimilative capacity for selenium, relative to the 1.3  $\mu$ g/L USEPA draft 27 water quality criterion (Figures 8-59a and 8-60a). The long-term average selenium concentrations 28 in water for Alternative 5 (range 0.09–0.39  $\mu$ g/L) would be similar to those for Existing Conditions 29 (range  $0.09-0.41 \mu g/L$ ) and the No Action Alternative (range  $0.09-0.38 \mu g/L$ ), and would be well 30 below the USEPA draft water quality criterion of  $1.3 \,\mu$ g/L (Appendix 8M, Selenium, Table M-9a).

31 Relative to Existing Conditions and the No Action Alternative, Alternative 5 would result in very 32 small changes (less than 1%) in estimated selenium concentrations in most biota (whole-body fish, 33 bird eggs [invertebrate diet], bird eggs [fish diet], and fish fillets) throughout the Delta, with little 34 difference among locations (Figures 8-61a through 8-64b; Appendix 8M, Selenium, Table M-25). 35 Level of Concern Exceedance Quotients (i.e., modeled tissue divided by Level of Concern 36 benchmarks) for selenium concentrations in those biota for all years and for drought years are less 37 than 1.0 (indicating low probability of adverse effects). Similarly, Advisory Tissue Level Exceedance 38 Quotients for selenium concentrations in fish fillets for all years and drought years also are less than 39 1.0. Estimated selenium concentrations in sturgeon for the San Joaquin River at Antioch are 40 predicted to increase by about 7% relative to Existing Conditions and the No Action Alternative in all 41 years (from about 4.7 to 5.0 mg/kg dry weight), and those for sturgeon in the Sacramento River at 42 Mallard Island are predicted to increase by about 4% in all years (from about 4.4 to 4.6 mg/kg dry 43 weight) (Appendix 8M, Tables M-30 and M-31). Selenium concentrations in sturgeon during drought 44 years are expected to increase by only 2–5% at those locations (Appendix 8M, Tables M-30 and M-

31). Detection of small changes in whole-body sturgeon such as those estimated for the western
 Delta would require very large sample sizes because of the inherent variability in fish tissue
 selenium concentrations. Low Toxicity Threshold Exceedance Quotients for selenium concentrations
 in sturgeon in the western Delta would exceed 1.0 (indicating a higher probability for adverse
 effects) for drought years at both locations (as they do for Existing Conditions and the No Action
 Alternative); however, for the entire period modeled, the quotient would not be exceeded at either
 location (Appendix 8M, Table M-32).

8 The disparity between larger estimated changes for sturgeon and smaller changes for other biota is 9 attributable largely to differences in modeling approaches, as described in Appendix 8M, Selenium. 10 The model for most biota was calibrated to encompass the varying concentration-dependent uptake 11 from waterborne selenium concentrations (expressed as the K<sub>d</sub>, which is the ratio of selenium 12 concentrations in particulates [as the lowest level of the food chain] relative to the waterborne 13 concentration) that was exhibited in data for largemouth bass in 2000, 2005, and 2007 at various 14 locations across the Delta. In contrast, the modeling for sturgeon could not be similarly calibrated at 15 the two western Delta locations and used literature-derived uptake factors and trophic transfer 16 factors for the estuary from Presser and Luoma (2013). As noted in the appendix, there was a 17 significant negative log-log relationship of K<sub>d</sub> to waterborne selenium concentration that reflected 18 the greater bioaccumulation rates for bass at low waterborne selenium than at higher 19 concentrations. (There was no difference in bass selenium concentrations in the Sacramento River 20 at Rio Vista in comparison to the San Joaquin River at Vernalis in 2000, 2005, and 2007 [Foe 2010], 21 despite a nearly 10-fold difference in waterborne selenium.) Thus, there is more confidence in the 22 site-specific modeling based on the Delta-wide model that was calibrated for bass data than in the 23 estimates for sturgeon based on "fixed" Kds for all years and for drought years without regard to 24 waterborne selenium concentration at the two locations in different time periods.

25 Increased water residence times could increase the bioaccumulation of selenium in biota, thereby 26 potentially increasing fish tissue and bird egg concentrations of selenium (see residence time 27 discussion in Appendix 8M, Selenium, and Presser and Luoma [2010b]). Thus, residence time was 28 assessed for its relevance to selenium bioaccumulation. Table 8-60a shows the time for neutrally 29 buoyant particles to move through the Delta (surrogate for flow and residence time). Although an 30 increase in residence time throughout the Delta is expected under the No Action Alternative, relative 31 to Existing Conditions (because of climate change and sea level rise), the change is fairly small in 32 most areas of the Delta.

33 Relative to Existing Conditions and the No Action Alternative, increases in residence times for 34 Alternative 5 would be greater in the East Delta than in other sub-regions. Relative to Existing 35 Conditions, annual average residence times for Alternative 5 in the East Delta are expected to 36 increase by more than 16 days (Table 8-60a). Relative to the No Action Alternative, annual average 37 residence times for Alternative 5 in the East Delta are expected to increase by less than 9 days. 38 Increases in residence times for other sub-regions would be smaller, especially as compared to 39 Existing Conditions and the No Action Alternative (which are longer than those modeled for the 40 South Delta). As mentioned above, these results incorporate hydrodynamic effects of both CM1 and 41 CM2 and CM4, and the effects of CM1 cannot be distinguished from the effects of CM2 and CM4. 42 However, it is expected that CM2 and CM4 are substantial drivers of the increased residence time.

Presser and Luoma (2010b) summarized and discussed selenium uptake in the Bay-Delta (including
 hydrologic conditions [e.g., Delta outflow and residence time for water], K<sub>d</sub>s [the ratio of selenium
 concentrations in particulates, as the lowest level of the food chain, relative to the water-borne

- concentration], and associated tissue concentrations [especially in clams and their consumers, such
  as sturgeon]). When the Delta Outflow Index (daily average flow per month) decreased by five-fold
  (73,732 cfs in June 1998 to 12,251 cfs in October 1998), residence time doubled (from 11 to 22
  days) and the calculated mean K<sub>d</sub> also doubled (from 3,198 to 6,501). However, when daily average
  Delta outflow in November 1999 was only 6,951 cfs (i.e., about one-half that in October 1998) and
  residence time was 70 days, the calculated mean K<sub>d</sub> (7,614) did not increase proportionally.
- 7 Models are not available to quantitatively estimate the level of changes in selenium bioaccumulation 8 as related to residence time, but the effects of residence time are incorporated in the 9 bioaccumulation modeling for selenium that was based on higher  $K_d$  values for drought years in 10 comparison to wet, normal, or all years; see Appendix 8M, Selenium. If increases in fish tissue or bird 11 egg selenium were to occur, the increases would likely be of concern only where fish tissues or bird 12 eggs are already elevated in selenium to near or above thresholds of concern. That is, where biota 13 concentrations are currently low and not approaching thresholds of concern (which, as discussed 14 above, is the case throughout the Delta, except for sturgeon in the western Delta), changes in 15 residence time alone would not be expected to cause them to then approach or exceed thresholds of 16 concern. In consideration of this factor, although the Delta as a whole is a CWA Section 303(d)-listed 17 water body for selenium, and although monitoring data of fish tissue or bird eggs in the Delta are 18 sparse, the most likely area in which biota tissues would be at levels high enough that additional 19 bioaccumulation due to increased residence time from restoration areas would be a concern is the 20 western Delta and Suisun Bay for sturgeon, as discussed above. As shown in Table 8-60a, the overall 21 increase in residence time estimated in the western Delta is 5 days relative to Existing Conditions, 22 and 3 days relative to the No Action Alternative. Given the available information, these increases are 23 small enough that they are not expected to substantially affect selenium bioaccumulation in the 24 western Delta. Because CM2 and CM4 are expected to be substantial drivers of the increased 25 residence times, further discussion is included in Impact WQ-26 below,
- 26 In summary, relative to Existing Conditions and the No Action Alternative, Alternative 5 would 27 result in essentially no change in selenium concentrations throughout the Delta for most biota (less 28 than 1%), although increases in selenium concentrations are predicted for sturgeon in the western 29 Delta. Concentrations of selenium in sturgeon would exceed only the lower benchmark, indicating a 30 low potential for effects. The modeling of bioaccumulation for sturgeon is less calibrated to site-31 specific conditions than that for other biota, which was calibrated on a robust dataset for modeling 32 of bioaccumulation in largemouth bass as a representative species for the Delta. Overall, Alternative 33 5 would not be expected to substantially increase the frequency with which applicable benchmarks 34 would be exceeded in the Delta (there being only a small increase for sturgeon relative to the low 35 benchmark and no exceedance of the high benchmark) or substantially degrade the quality of water 36 in the Delta, with regard to selenium.

### 37 SWP/CVP Export Service Areas

- Alternative 5 would result in small decreases in long-term average selenium concentrations in water
   at the Banks and Jones pumping plants, relative to Existing Conditions and the No Action Alternative,
- 40 for the entire period modeled (Appendix 8M, *Selenium*, Table M-9a). These decreases in long-term
- 41 average selenium concentrations in water would result in increases in available assimilative
- 42 capacity for selenium of 2–4%. Furthermore, the long-term average selenium concentrations in
- 43 water for Alternative 5 (range  $0.19-0.25 \mu g/L$ ) would be well below the USEPA draft water quality

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44 criterion of 1.3 μg/L (Appendix 8M, Table M-9a).

- Relative to Existing Conditions and the No Action Alternative, Alternative 5 would result in very
   small changes (less than 1%) in estimated selenium concentrations in biota (whole-body fish, bird
   eggs [invertebrate diet] bird eggs [fish diet], and fish fillets) (Figures 8-61a through 8-64b; Appendix
   8M, *Selenium*, Table M-25) at Banks and Jones pumping plants. Concentrations in biota would not
   exceed any selenium benchmarks for Alternative 5 (Figures 8-61a through 8-64b).
- *NEPA Effects:* Based on the discussion above, the effects on selenium (both as waterborne and as
  bioaccumulated in biota) from Alternative 5 are not considered to be adverse.
- 8 **CEQA Conclusion:** Key findings discussed in the effects assessment provided above are summarized 9 here, and are then compared to the CEQA thresholds of significance (defined in Section 8.3.2) for the 10 purpose of making the CEQA impact determination for selenium. For additional details on the effects 11 assessment findings that support this CEQA impact determination, see the effects assessment 12 discussion that immediately precedes this conclusion.
- 13 There are no substantial point sources of selenium in watersheds upstream of the Delta, and no 14 substantial nonpoint sources of selenium in the watersheds of the Sacramento River and the eastern 15 tributaries. Nonpoint sources in the San Joaquin Valley that contribute selenium to the Delta will be controlled through a TMDL developed by the Central Valley Water Board (2001) for the lower San 16 17 Joaquin River, established limits for the Grassland Bypass Project, and Basin Plan objectives (Central 18 Valley Regional Water Quality Control Board 2010d; State Water Resources Control Board 2010b, 19 2010c) that are expected to result in decreasing discharges of selenium from the San Joaquin River 20 to the Delta. Consequently, any modified reservoir operations and subsequent changes in river flows 21 under Alternative 5, relative to Existing Conditions, are expected to cause negligible changes in 22 selenium concentrations in water. Any negligible changes in selenium concentrations that may occur 23 in the water bodies of the affected environment located upstream of the Delta would not be of 24 frequency, magnitude, and geographic extent that would adversely affect any beneficial uses or 25 substantially degrade the quality of these water bodies as related to selenium.
- 26 Relative to Existing Conditions, modeling estimates indicate that Alternative 5 would result in 27 essentially no change in selenium concentrations in water or most biota throughout the Delta, with 28 no exceedances of benchmarks for biological effects. The Low Toxicity Threshold Exceedance 29 Quotient for selenium concentrations in sturgeon for all years in the San Joaquin River at Antioch 30 would increase slightly, from 0.94 for Existing Conditions to 1.0 for Alternative 5. Concentrations of 31 selenium in sturgeon would exceed only the lower benchmark, indicating a low potential for effects. 32 Overall, Alternative 5 would not be expected to substantially increase the frequency with which 33 applicable benchmarks would be exceeded in the Delta (there being only a small exceedance relative 34 to the low benchmark for sturgeon and no exceedance of the high benchmark) or substantially 35 degrade the quality of water in the Delta, with regard to selenium.
- Assessment of effects of selenium in the SWP/CVP Export Service Areas is based on effects on
   selenium concentrations at the Banks and Jones pumping plants. Relative to Existing Conditions,
   Alternative 5 would cause no increase in the frequency with which applicable benchmarks would be
   exceeded and would slightly improve the quality of water in selenium concentrations at the Banks
   and Jones pumping plants.
- 41 Based on the above, selenium concentrations that would occur in water under Alternative 5 would
- 42 not cause additional exceedances of applicable state or federal numeric or narrative water quality
- 43 objectives/criteria, or other relevant water quality effects thresholds identified for this assessment
- 44 (Table 8-54), by frequency, magnitude, and geographic extent that would result in adverse effects to

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- 1 one or more beneficial uses within affected water bodies. In comparison to Existing Conditions and
- 2 the No Action Alternative, water quality conditions under this alternative would not increase levels
- 3 of selenium by frequency, magnitude, and geographic extent such that the affected environment
- 4 would be expected to have measurably higher body burdens of selenium in aquatic organisms,
- 5 thereby substantially increasing the health risks to wildlife (including fish) or humans consuming
- those organisms. Water quality conditions under this alternative with respect to selenium would not
   cause long-term degradation of water quality in the affected environment, and therefore would not
- result in use of available assimilative capacity such that exceedances of water quality
- 9 objectives/criteria would be likely and would result in substantially increased risk for adverse
- 10 effects to one or more beneficial uses. This alternative would not further degrade water quality by
- 11 measurable levels, on a long-term basis, for selenium and, thus, cause the 303(d)-listed impairment
- of beneficial use to be made discernibly worse. This impact is considered to be less than significant.No mitigation is required.

# 14 Impact WQ-26: Effects on Selenium Concentrations Resulting from Implementation of CM2 15 CM21

- *NEPA Effects*: Effects of CM2-CM21 on selenium under Alternative 5 would be the same as those
   discussed for Alternative 1A and are considered not to be adverse.
- *CEQA Conclusion*: CM2–CM21 proposed under Alternative 5 would be similar to conservation
   measures proposed under Alternative 1A. As such, effects on selenium resulting from the
   implementation of CM2–CM21 would be similar to those previously discussed for Alternative 1A.
   This impact is considered to be less than significant. No mitigation is required.

# Impact WQ-27: Effects on Trace Metal Concentrations Resulting from Facilities Operations and Maintenance (CM1)

### 24 Upstream of the Delta

- 25 For the same reasons stated for the No Action Alternative, Alternative 5 would result in negligible, 26 and likely immeasurable, increases in trace metal concentrations in the rivers and reservoirs 27 upstream of the Delta, relative to Existing Conditions and the No Action Alternative. Effects due to 28 the operation and maintenance of the conveyance facilities are expected to be immeasurable, on an 29 annual and long-term average basis. As such, Alternative 5 would not be expected to substantially 30 increase the frequency with which applicable Basin Plan objectives or CTR criteria would be 31 exceeded in water bodies of the affected environment located upstream of the Delta or substantially 32 degrade the quality of these water bodies, with regard to trace metals.
- 33 **Delta**
- For the same reasons stated for the No Action Alternative, Alternative 5 would not result in substantial increases in trace metal concentrations in the Delta relative to Existing Conditions and the No Action Alternative. Effects due to the operation and maintenance of the conveyance facilities are expected to be negligible, on a long-term average basis. As such, Alternative 5 would not be expected to substantially increase the frequency with which applicable Basin Plan objectives or CTR
- 39 criteria would be exceeded in the Delta or substantially degrade the quality of Delta waters, with
- 40 regard to trace metals.

#### 1 SWP/CVP Export Service Areas

- 2 For the same reasons stated for the No Action Alternative, Alternative 5 would not result in
- 3 substantial increases in trace metal concentrations in the water exported from the Delta or diverted
- 4 from the Sacramento River through the proposed conveyance facilities. As such, there is not
- 5 expected to be substantial changes in trace metal concentrations in the SWP/CVP export service
- 6 area waters under Alternative 5, relative to Existing Conditions and the No Action Alternative. As
- 7 such, Alternative 5 would not be expected to substantially increase the frequency with which
- applicable Basin Plan objectives or CTR criteria would be exceeded in the water bodies of the
   affected environment in the SWP and CVP Service Area or substantially degrade the quality of these
- 10 water bodies, with regard to trace metals.
- *NEPA Effects*: In summary, Alternative 5, relative to the No Action Alternative, would not cause a
   substantial increase in long-term average trace metals concentrations within the affected
   environment, nor would it cause an increased frequency of water quality objective/criteria
   exceedances within the affected environment. The effect on trace metals is determined not to be
   adverse.
- *CEQA Conclusion:* Effects of CM1 on trace metals under Alternative 5 would be similar to those
   discussed for Alternative 1A, and are summarized here, then compared to the CEQA thresholds of
   significance (defined in Section 8.3.2) for the purpose of making the CEQA impact determination for
   this constituent. For additional details on the effects assessment findings that support this CEQA
   impact determination, see the effects assessment discussion under Alternative 1A.
- While greater water demands under the Alternative 5 would alter the magnitude and timing of
  reservoir releases north, south and east of the Delta, these activities would have no substantial effect
  on the various watershed sources of trace metals. Moreover, long-term average flow and trace
  metals at Sacramento River at Hood and San Joaquin River at Vernalis are poorly correlated;
  therefore, changes in river flows would not be expected to cause a substantial long-term change in
  trace metal concentrations upstream of the Delta.
- 27 Average and 95<sup>th</sup> percentile trace metal concentrations are very similar across the primary source 28 waters to the Delta. Given this similarity, very large changes in source water fraction would be 29 necessary to effect a relatively small change in trace metal concentration at a particular Delta 30 location. Moreover, average and 95<sup>th</sup> percentile trace metal concentrations for these primary source 31 waters are all below their respective water quality criteria, including those that are hardness-based 32 without a WER adjustment. No mixing of these three source waters could result in a metal 33 concentration greater than the highest source water concentration, and given that trace metals do 34 not already exceed water quality criteria, more frequent exceedances of criteria in the Delta would 35 not be expected to occur under the Alternative 5.
- The assessment of the Alternative 5 effects on trace metals in the SWP/CVP Export Service Areas is
  based on assessment of changes in trace metal concentrations at Banks and Jones pumping plants.
  As just discussed regarding similarities in Delta source water trace metal concentrations, the
  Alternative 5 is not expected to result in substantial changes in trace metal concentrations in Delta
- 40 Alternative 5 is not expected to result in substantial changes in trace metal concentrations in Delta 40 waters, including Banks and Jones pumping plants, therefore effects on trace metal concentrations
- 41 in the SWP/CVP Export Service Area are expected to be negligible.
- 42 Based on the above, there would be no substantial long-term increase in trace metal concentrations 43 in the rivers and reservoirs upstream of the Delta, in the Delta Region, or the SWP/CVP export

- 1 service area waters under Alternative 5 relative to Existing Conditions. As such, this alternative is
- 2 not expected to cause additional exceedance of applicable water quality objectives by frequency,
- 3 magnitude, and geographic extent that would cause adverse effects on any beneficial uses of waters
- 4 in the affected environment. Because trace metal concentrations are not expected to increase
- 5 substantially, no long-term water quality degradation for trace metals is expected to occur and, thus,
- no adverse effects to beneficial uses would occur. Furthermore, any negligible changes in long-term
  trace metal concentrations that may occur in water bodies of the affected environment would not be
- 8 expected to make any existing beneficial use impairments measurably worse. The trace metals
- 9 discussed in this assessment are not considered bioaccumulative, and thus would not directly cause
- 10 bioaccumulative problems in aquatic life or humans. This impact is considered to be less than
- 11 significant. No mitigation is required.

# Impact WQ-28: Effects on Trace Metal Concentrations Resulting from Implementation of CM2-CM21

- 14 **NEPA Effects:** CM2–CM21 proposed under Alternative 5 would be the same as those proposed
- 15 under Alternative 1A, except that 25,000 acres rather than 65,000 acres of tidal habitat would be
- 16 restored. Effects on trace metals resulting from the implementation of CM2–CM21 would be similar
- 17 to those previously discussed for Alternative 1A. As they pertain to trace metals, implementation of
- 18 CM2-CM21 would not be expected to adversely affect beneficial uses of the affected environment or
   19 substantially degrade water quality with respect to trace metals.
- 20 In summary, implementation of CM2–CM21 under Alternative 5, relative to the No Action
- Alternative, would have negligible, if any, effect on trace metals concentrations. The effect on trace metals from implementing CM2–CM21 is determined not to be adverse.
- 23 CEQA Conclusion: Implementation of CM2-CM21 under Alternative 5 would not cause substantial 24 long-term increase in trace metal concentrations in the rivers and reservoirs upstream of the Delta, 25 in the Delta Region, or the SWP/CVP export service area. As such, this alternative is not expected to 26 cause additional exceedance of applicable water quality objectives by frequency, magnitude, and 27 geographic extent that would cause adverse effects on any beneficial uses of waters in the affected 28 environment. Because trace metal concentrations are not expected to increase substantially, no 29 long-term water quality degradation for trace metals is expected to occur and, thus, no adverse 30 effects to beneficial uses would occur. Furthermore, any negligible changes in long-term trace metal 31 concentrations that may occur throughout the affected environment would not be expected to make 32 any existing beneficial use impairments measurably worse. The trace metals discussed in this 33 assessment are not considered bioaccumulative, and thus would not directly cause bioaccumulative 34 problems in aquatic life or humans. This impact is considered to be less than significant. No 35 mitigation is required.

# Impact WQ-29: Effects on TSS and Turbidity Resulting from Facilities Operations and Maintenance (CM1)

- 38 *NEPA Effects*: Effects of CM1 on TSS and turbidity under Alternative 5 would be the same as those
   39 discussed for Alternative 1A. The effects on TSS and turbidity from implementing CM1 is determined
   40 to not be adverse.
- *CEQA Conclusion*: Effects of CM1 on TSS and turbidity under Alternative 5 would be similar to those
   discussed for Alternative 1A, and are summarized here, then compared to the CEQA thresholds of
   significance (defined in Section 8.3.2) for the purpose of making the CEQA impact determination for

- this constituent. For additional details on the effects assessment findings that support this CEQA
   impact determination, see the effects assessment discussion under Alternative 1A.
- 3 Changes river flow rate and reservoir storage that would occur under Alternative 5, relative to
- 4 Existing Conditions, would not be expected to result in a substantial adverse change in TSS
- 5 concentrations and turbidity levels in the reservoirs and rivers upstream of the Delta, given that
- 6 suspended sediment concentrations are more affected by season than flow. Site-specific and
- 7 temporal exceptions may occur due to localized temporary construction activities, dredging
- 8 activities, development, or other land use changes would be site-specific and temporal, which would
- 9 be regulated to limit both their short-term and long-term effects on TSS and turbidity levels to less 10 than substantial levels
- 10 than substantial levels.
- 11 Within the Delta, geomorphic changes associated with sediment transport and deposition are
- usually gradual, occurring over years, and high storm event inflows would not be substantially
  affected. Thus, it is expected that the TSS concentrations and turbidity levels in the affected channels
  would not be substantially different from the levels under Existing Conditions. Consequently, this
  alternative is expected to have minimal effect on TSS concentrations and turbidity levels in the Delta
  region, relative to Existing Conditions.
- 17 There is not expected to be substantial, if even measurable, changes in TSS concentrations and 18 turbidity levels in the SWP/CVP Export Service Areas waters under Alternative 5, relative to Existing
- 19 Conditions, because as stated above, this alternative is not expected to result in substantial changes
- in TSS concentrations and turbidity levels at the south Delta export pumps, relative to Existing
  Conditions.
- 22 Therefore, this alternative is not expected to cause additional exceedance of applicable water quality
- 23 objectives where such objectives are not exceeded under Existing Conditions. Because TSS
- 24 concentrations and turbidity levels are not expected to be substantially different, long-term water
- 25 quality degradation is not expected, and, thus, beneficial uses are not expected to be adversely
- affected. Finally, TSS and turbidity are neither bioaccumulative nor Clean Water Act section 303(d)
- 27 listed constituents. This impact is considered to be less than significant. No mitigation is required.
- 28 Impact WQ-30: Effects on TSS and Turbidity Resulting from Implementation of CM2-CM21
- *NEPA Effects*: Effects of CM2-CM21 on TSS and turbidity under Alternative 5 would be the same as
   those discussed for Alternative 1A. The effects on TSS and turbidity from implementing CM2-CM21
   is determined to not be adverse.
- *CEQA Conclusion*: CM2–CM21 proposed under Alternative 5 would be similar to conservation
   measures proposed under Alternative 1A. As such, effects on TSS and turbidity resulting from the
   implementation of CM2–CM21 would be similar to those previously discussed for Alternative 1A.
   This impact is considered to be less than significant. No mitigation is required.

# Impact WQ-31: Water Quality Effects Resulting from Construction-Related Activities (CM1 CM21)

- 38 The conveyance features for CM1 under Alternative 5 would be very similar to those discussed for
- 39 Alternative 1A. The primary difference between Alternative 5 and Alternative 1A is that under
- 40 Alternative 5, there would be four fewer intakes and four fewer pumping plant locations, which
- 41 would result in a reduced level of construction activity. However, construction techniques and
- 42 locations of major features of the conveyance system within the Delta would be similar. The

remainder of the facilities constructed under Alternative 5, including CM2-CM21, would be very
similar to, or the same as, those to be constructed for Alternative 1A. However, under Alternative 5,
there would only be up to 25,000 acres of tidal marsh habitat restored (as opposed to 65,000 acres
under the majority of the other alternatives), thus resulting in less in-water construction-related
disturbances.

6 **NEPA Effects:** The types of potential construction-related water quality effects associated with 7 implementation of CM1-CM21 under Alternative 5 would be very similar to the effects discussed for 8 Alternative 1A, and the effects anticipated with implementation of CM2–CM21 would be essentially 9 identical. However, the construction of fewer intakes and smaller conveyance features for CM1, and 10 less tidal marsh habitat restoration, under Alternative 5 would be anticipated to result in a lower 11 magnitude of construction-related activities. Nevertheless, the construction of CM1, and any 12 individual components necessitated by CM2, and CM4–CM10, with the implementation of the BMPs 13 specified in Appendix 3B, Environmental Commitments, AMMs, and CMs, and other agency permitted 14 construction requirements would result in the potential water quality effects being largely avoided 15 and minimized. The specific environmental commitments that would be implemented under 16 Alternative 5 would be similar to those described for Alternative 1A. Consequently, relative to 17 Existing Conditions, Alternative 5 would not be expected to cause exceedance of applicable water 18 quality objectives/criteria or substantial water quality degradation with respect to constituents of 19 concern, and thus would not adversely affect any beneficial uses upstream of the Delta, in the Delta, 20 or in the SWP and CVP service area.

In summary, with implementation of environmental commitments in Appendix 3B, the potential
 construction-related water quality effects are considered to be not adverse.

23 **CEQA** Conclusion: Because environmental commitments would be implemented under Alternative 5 24 for construction-related activities along with agency-issued permits that also contain construction 25 requirements to protect water quality, the construction-related effects, relative to Existing 26 Conditions, would not be expected to cause or contribute to substantial alteration of existing 27 drainage patterns which would result in substantial erosion or siltation on- or off-site, substantial 28 increased frequency of exceedances of water quality objectives/criteria, or substantially degrade 29 water quality with respect to the constituents of concern on a long-term average basis, and thus 30 would not adversely affect any beneficial uses in water bodies upstream of the Delta, within the 31 Delta, or in the SWP and CVP service area. Moreover, because the construction-related activities 32 would be temporary and intermittent in nature, the construction would involve negligible 33 discharges, if any, of bioaccumulative or 303(d) listed constituents to water bodies of the affected 34 environment. As such, construction activities would not contribute measurably to bioaccumulation 35 of contaminants in organisms or humans or cause 303(d) impairments to be discernibly worse. 36 Based on these findings, this impact is determined to be less than significant. No mitigation is 37 required.

### Impact WQ-32. Effects on *Microcystis* Bloom Formation Resulting from Facilities Operations and Maintenance (CM1)

- 40 Effects of facilities and operations (CM1) on *Microcystis* abundance, and thus microcystins
- 41 concentrations, in water bodies of the affected environment under Alternative 5 would be very
- 42 similar (i.e., nearly the same) to those discussed for Alternative 1A. This is because factors that affect
- 43 *Microcystis* abundance in waters upstream of the Delta, in the Delta, and in the SWP/CVP Export
- 44 Services Areas under Alternative 1A would similarly change under Alternative 5, relative to Existing

1 Conditions and the No Action Alternative. For the Delta in particular, there are differences in the 2 direction and magnitude of water residence time changes during the Microcystis bloom period 3 among the six Delta sub-regions under Alternative 5 compared to Alternative 1A, relative to Existing 4 Conditions and No Action Alternative. However, under Alternative 5, relative to Existing Conditions 5 and No Action Alternative, water residence times during the Microcystis bloom period in various 6 Delta sub-regions are expected to increase to a degree that could, similar to Alternative 1A, lead to 7 an increase in the frequency, magnitude, and geographic extent of *Microcystis* blooms throughout 8 the Delta.

9 Similar to Alternative 1A, elevated ambient water temperatures relative to Existing Conditions

10 would occur in the Delta under Alternative 5, which could lead to earlier occurrences of Microcystis 11 blooms in the Delta, and increase the overall duration and magnitude of blooms. However, the 12 degradation of water quality from *Microcystis* blooms due to the expected increases in Delta water 13 temperatures is driven entirely by climate change, not effects of CM1. While *Microcystis* blooms have 14 not occurred in the Export Service Areas, conditions in the Export Service Areas under Alternative 5 15 may become more conducive to Microcystis bloom formation, relative to Existing Conditions, 16 because water temperatures will increase in the Export Service Areas due to the expected increase 17 in ambient air temperatures resulting from climate change.

18 NEPA Effects: Effects of water facilities and operations (CM1) on Microcystis in water bodies of the 19 affected environment under Alternative 5 would be very similar to (i.e., nearly the same) to those 20 discussed for Alternative 1A. In summary, Alternative 5 operations and maintenance, relative to the 21 No Action Alternative, would result in long-term increases in hydraulic residence time of various 22 Delta sub-regions during the summer and fall *Microcystis* bloom period. During this period, the 23 increased residence time could result in a concurrent increase in the frequency, magnitude, and 24 geographic extent of *Microcystis* blooms, and thus microcystin levels, in affected areas of the Delta. 25 As a result. Alternative 5 operation and maintenance activities would cause further degradation to 26 water quality with respect to *Microcystis* in the Delta. Under Alternative 5, relative to No Action 27 Alternative, water exported to the SWP/CVP Export Service Area will be a mixture of *Microcystis*-28 affected source water from the south Delta intakes and unaffected source water from the 29 Sacramento River, diverted at the north Delta intakes. It cannot be determined whether operations 30 and maintenance under Alternative 5 will result in increased or decreased levels of Microcystis and 31 microcystins in the mixture of source waters exported from Banks and Jones pumping plants. 32 Mitigation Measure WQ-32a and WQ-32b are available to reduce the effects of degraded water 33 quality in the Delta. Although there is considerable uncertainty regarding this impact, the effects on 34 *Microcystis* from implementing CM1 is determined to be adverse.

35 **CEQA Conclusion:** Key findings discussed in the effects assessment provided above are summarized 36 here, and are then compared to the CEQA thresholds of significance (defined in Section 8.3.2) for the 37 purpose of making the CEQA impact determination for this constituent. For additional details on the 38 effects assessment findings that support this CEQA impact determination, see the effects assessment 39 discussion that immediately precedes this conclusion.

- 40 Under Alternative 5, additional impacts from *Microcystis* in the reservoirs and watersheds upstream
- 41 of the Delta are not expected, relative to Existing Conditions. Operations and maintenance occurring
- 42 under Alternative 5 is not expected to change nutrient levels in upstream reservoirs or
- 43 hydrodynamic conditions in upstream rivers and streams such that conditions would be more
- 44 conductive to *Microcystis* production.

1 Relative to Existing Conditions, water temperatures and hydraulic residence times in the Delta are 2 expected to increase under Alternative 5, resulting in an increase in the frequency, magnitude and 3 geographic extent of *Microcystis* blooms in the Delta. However, the degradation of water quality 4 from *Microcystis* blooms due to the expected increases in Delta water temperatures is driven 5 entirely by climate change, not effects of CM1. Increases in Delta residence times are expected 6 throughout the Delta during the summer and fall bloom period, due in small part to climate change 7 and sea level rise, but due more proportionately to CM1 and the hydrodynamic impacts of 8 restoration included in CM2 and CM4. The precise change in local residence times and *Microcystis* 9 production expected within any Delta sub-region is unknown because conditions will vary across 10 the complex networks of intertwining channels, shallow back water areas, and submerged islands 11 that compose the Delta. Nonetheless, Delta residence times are, in general, expected to increase due 12 to Alternative 5. Consequently, it is possible that increases in the frequency, magnitude, and 13 geographic extent of *Microcystis* blooms in the Delta will occur due to the operations and 14 maintenance of Alternative 5 and the hydrodynamic impacts of restoration (CM2 and CM4).

15 The assessment of effects of Microcystis on SWP/CVP Export Service Areas is based on the 16 assessment of changes in Microcystis levels in export source waters, as well as the effects of 17 temperature and residence time changes within the Export Service Areas on *Microcystis* production. 18 Under Alternative 5. relative to Existing Conditions, the potential for *Microcystis* to occur in the 19 Export Service Area is expected to increase due to increasing water temperature, but this impact is 20 driven entirely by climate change and not Alternative 5. Water exported from the Delta to the Export 21 Service Area is expected to be a mixture of Microcystis-affected source water from the south Delta 22 intakes and unaffected source water from the Sacramento River. Because of this, it cannot be 23 determined whether operations and maintenance under Alternative 5, relative to existing 24 conditions, will result in increased or decreased levels of Microcystis and microcystins in the mixture 25 of source waters exported from Banks and Jones pumping plants.

- 26 Based on the above, this alternative would not be expected to cause additional exceedance of 27 applicable water quality objectives/criteria by frequency, magnitude, and geographic extent that 28 would cause significant impacts on any beneficial uses of waters in the affected environment. 29 *Microcystis* and microcystins are not 303(d) listed within the affected environment and thus any 30 increases that could occur in some areas would not make any existing *Microcystis* impairment 31 measurably worse because no such impairments currently exist. However, because it is possible that 32 increases in the frequency, magnitude, and geographic extent of *Microcystis* blooms in the Delta will 33 occur due to the operations and maintenance of Alternative 5 and the hydrodynamic impacts of 34 restoration (CM2 and CM4), long-term water quality degradation may occur and, thus, significant 35 impacts on beneficial uses could occur. Further, microcystin is bioaccumulative in the Delta foodweb 36 (Lehman 2010). Thus, potential increases in *Microcystis* occurrences may lead to increased 37 microcystin presence in the Delta relative to Existing Conditions. This has potential to cause 38 microcystins to bioaccumulate to greater levels in aquatic organisms that would, in turn, pose health 39 risks to fish, wildlife or humans. Although there is considerable uncertainty regarding this impact, 40 the effects on Microcystis from implementing CM1 is determined to be significant.
- Implementation of Mitigation Measure WQ-32a and WQ-32b may reduce degradation of Delta water
   quality due to *Microcystis*. However, because the effectiveness of these mitigation measures to result
   in feasible measures for reducing water quality effects is uncertain, this impact is considered to
   remain significant and unavoidable.

# 1Mitigation Measure WQ-32a: Design Restoration Sites to Reduce Potential for Increased2Microcystis Blooms

3 Please see Mitigation Measure WQ-32a under Impact WQ-32 in the discussion of Alternative 1A.

# 4 Mitigation Measure WQ-32b: Investigate and Implement Operational Measures to Manage 5 Water Residence Time

6 Please see Mitigation Measure WQ-32b under Impact WQ-32 in the discussion of Alternative 1A.

### 7 Impact WQ-33. Effects on *Microcystis* Bloom Formation Resulting from Other Conservation 8 Measures (CM2-CM21)

9 The effects of CM2–CM21 on *Microcystis* under Alternative 5 would be the same as those discussed 10 for Alternative 1A. In summary, potential environmental effects related to CM2 and CM4 could result 11 in an increase in the frequency, magnitude, and geographic extent of *Microcystis* blooms in the Delta, 12 relative to Existing Conditions and the No Action Alternative, as a result of increased residence times 13 for Delta waters from implementing CM2 and CM4 restoration areas. Because the hydrodynamic 14 effects associated with implementing CM2 and CM4 were incorporated into the modeling used to 15 assess CM1, a detailed assessment of the effects of implementing CM2 and CM4 on Microcystis 16 blooms in the Delta via their effects on Delta water residence time is provided under CM1 (above). 17 The effects of CM2 and CM4 on *Microcystis* may be reduced by implementation of Mitigation 18 Measures WQ-32a. The effectiveness of the mitigation measure to result in feasible measures for 19 reducing water quality effects is uncertain. CM3 and CM5–CM21 would not result in an increase in 20 the frequency, magnitude, and geographic extent of *Microcystis* blooms in the Delta.

- *NEPA Effects:* Effects of CM2-CM21 on *Microcystis* under Alternative 5 would be the same as those
   discussed for Alternative 1A and are considered to be adverse.
- 23 **CEQA** Conclusion: Based on the above, this alternative would not be expected to cause additional 24 exceedance of applicable water quality objectives/criteria by frequency, magnitude, and geographic 25 extent that would cause significant impacts on any beneficial uses of waters in the affected 26 environment. *Microcystis* and microcystins are not 303(d) listed within the affected environment 27 and thus any increases that could occur in some areas would not make any existing Microcystis 28 impairment measurably worse because no such impairments currently exist. However, microcystin 29 is bioaccumulative in the Delta foodweb (Lehman 2010). Thus, potential increases in Microcystis 30 occurrences may lead to increased microcystin presence in the Delta relative to Existing Conditions. 31 This has potential to cause microcystins to bioaccumulate to greater levels in aquatic organisms that 32 would, in turn, pose health risks to fish, wildlife or humans. Because restoration actions 33 implemented under CM2 and CM4 will increase residence time throughout the Delta and create local 34 areas of warmer water during the bloom season, it is possible that increases in the frequency, 35 magnitude, and geographic extent of Microcystis blooms, and thus long-term water quality 36 degradation and significant impacts on beneficial uses, could occur. Although there is considerable 37 uncertainty regarding this impact, the effects on *Microcystis* from implementing CM2-CM21 are 38 determined to be significant.
- 39 Implementation of Mitigation Measure WQ-32a may reduce degradation of Delta water quality due
- 40 to *Microcystis*. However, because the effectiveness of this mitigation measure to result in feasible
- 41 measures for reducing water quality effects is uncertain, this impact is considered to remain
- 42 significant and unavoidable.

### 1Mitigation Measure WQ-32a: Design Restoration Sites to Reduce Potential for Increased2Microcystis Blooms

3 Please see Mitigation Measure WQ-32a under Impact WQ-32 in the discussion of Alternative 1A.

### Impact WQ-34: Effects on San Francisco Bay Water Quality Resulting from Facilities Operations and Maintenance (CM1) and Implementation of CM2-CM21

- The effects analysis presented in the preceding impacts (Impact WQ-1 through WQ-33) concluded
  that Alternative 5 would have a less than significant impact/no adverse effect on the following
  constituents in the Delta:
- 9 Boron
- 10 DO
- Pathogens
- Pesticides
- Trace Metals
- Turbidity and TSS

15 Elevated concentrations of boron are of concern in drinking and agricultural water supplies. 16 However, waters in the San Francisco Bay are not designated to support MUN and AGR beneficial 17 uses. Changes in Delta DO, pathogens, pesticides, and turbidity and TSS are not anticipated to be of a 18 frequency, magnitude and geographic extent that would adversely affect any beneficial uses or 19 substantially degrade the quality of the Delta. Thus, changes in boron, DO, pathogens, pesticides, and 20 turbidity and TSS in Delta outflow are not anticipated to be of a frequency, magnitude and 21 geographic extent that would adversely affect any beneficial uses or substantially degrade the 22 quality of the of San Francisco Bay.

- The effects of Alternative 5 on bromide, chloride, and DOC, in the Delta were determined to be
  significant/adverse. Increases in bromide, chloride, and DOC concentrations are of concern in
  drinking water supplies; however, as described previously, the San Francisco Bay does not have a
  designated MUN use. Thus, changes in bromide, chloride, and DOC in Delta outflow would not
  adversely effect any beneficial uses of San Francisco Bay.
- Elevated EC, as assessed for this alternative, is of concern for its effects on the AGR beneficial use
  and fish and wildlife beneficial uses. As discussed above, San Francisco Bay does not have an AGR
  beneficial use designation. Further, as discussed for the No Action Alternative, changes in Delta
- 31 salinity would not contribute to measurable changes in Bay salinity, as the change in Delta outflow,
- 32 which would be the primary driver of salinity changes, would be two to three orders of magnitude
- 33 lower than (and thus minimal compared to) the Bay's tidal flow.
- Also, as discussed for the No Action Alternative, adverse changes in *Microcystis* levels that could
   occur in the Delta would not cause adverse *Microcystis* blooms in San Francisco Bay, because
   *Microcystis* are intolerant of the Bay's high salinity and, thus have not been detected downstream of
   Suisun Bay.
- While effects of Alternative 5 on the nutrients ammonia, nitrate, and phosphorus were determined
   to be less than significant/not adverse, these constituents are addressed further below because the
   response of the seaward bays to changed nutrient concentrations/loading may differ from the

- 1 response of the Delta. Selenium and mercury are discussed further, because they are
- 2 bioaccumulative constituents where changes in load due to both changes in Delta concentrations3 and exports are of concern.

#### 4 Nutrients: Ammonia, Nitrate, and Phosphorus

5 Total nitrogen loads in Delta outflow to Suisun and San Pablo Bays under Alternative 5 would be 6 dominated almost entirely by nitrate, because planned upgrades to the SRWTP will result in >95% 7 removal of ammonia in its effluent. Total nitrogen loads to Suisun and San Pablo Bays would 8 decrease by 31%, relative to Existing Conditions, and increase by 2%, relative to the No Action 9 Alternative (Appendix 80, San Francisco Bay Analysis, Table 0-1). The change in nitrogen loading to 10 Suisun and San Pablo Bays under Alternative 5 would not adversely impact primary productivity in these embayments because light limitation and grazing currently limit algal production in these 11 12 embayments. To the extent that algal growth increases in relation to a change in ammonia 13 concentration, this would have net positive benefits, because current algal levels in these 14 embayments are low. Nutrient levels and ratios are not considered a direct driver of *Microcystis* and 15 cyanobacteria levels in the North Bay.

16 The phosphorus load exported from the Delta to Suisun and San Pablo Bays for Alternative 5 is 17 estimated to increase by 3%, relative to Existing Conditions, and decrease by 2% relative to the No 18 Action Alternative (Appendix 80, Table 0-1). The only postulated effect of changes in phosphorus 19 loads to Suisun and San Pablo Bays is related to the influence of nutrient stoichiometry on primary 20 productivity. However, there is uncertainty regarding the impact of nutrient ratios on 21 phytoplankton community composition and abundance. Any effect on phytoplankton community 22 composition would likely be small compared to the effects of grazing from introduced clams and 23 zooplankton in the estuary (Senn and Novick 2014; Kimmerer and Thompson 2014). Therefore, the projected change in total nitrogen and phosphorus loading that would occur in Delta outflow to San 24 25 Francisco Bay is not expected to result in degradation of water quality with regard to nutrients that 26 would result in adverse effects to beneficial uses.

### 27 Mercury

28 The estimated long-term average mercury and methylmercury loads in Delta exports are shown in 29 Appendix 80, Table 0-2. Loads of mercury and methylmercury from the Delta to San Francisco Bay 30 are estimated to change relatively little due to changes in source water fractions and net Delta 31 outflow that would occur under Alternative 5. Mercury load to the Bay is estimated to increase by 3 32 kg/year (1%), relative to Existing Conditions, and be unchanged relative to the No Action 33 Alternative. Methylmercury load is estimated to increase by 0.06 kg/year (2%), relative to Existing 34 Conditions, and decrease by 0.03 kg/year (1%) relative to the No Action Alternative. The estimated 35 total mercury load to the Bay is 263 kg/year, which would be less than the San Francisco Bay 36 mercury TMDL WLA for the Delta of 330 kg/year. The estimated changes in mercury and 37 methylmercury loads would be within the overall uncertainty associated with the estimates of long-38 term average net Delta outflow and the long-term average mercury and methylmercury 39 concentrations in Delta source waters. The estimated changes in mercury load under the alternative 40 would also be substantially less than the considerable differences among estimates in the current 41 mercury load to San Francisco Bay (San Francisco Bay Regional Water Quality Control Board 2006; 42 David et al. 2009).

Given that the estimated incremental increases of mercury and methylmercury loading to San
Francisco Bay would fall within the uncertainty of current mercury and methylmercury load

- 1 estimates, the estimated changes in mercury and methylmerucy loads in Delta exports to San
- 2 Francisco Bay due to Alternative 5 are not expected to result in adverse effects to beneficial uses or
- 3 substantially degrade the water quality with regard to mercury, or make the existing CWA Section
- 4 303(d) impairment measurably worse.

### 5 Selenium

6 Changes in source water fraction and net Delta outflow under Alternative 5, relative to Existing 7 Conditions, are projected to cause the total selenium load to the North Bay to increase by 4%, 8 relative to Existing Conditions, and increase by 1%, relative to the No Action Alternative (Appendix 9 80, San Francisco Bay Analysis, Table 0-3). Changes in long-term average selenium concentrations of 10 the North Bay are assumed to be proportional to changes in North Bay selenium loads. Under 11 Alternative 5, the long-term average total selenium concentration of the North Bay is estimated to be 12  $0.13 \mu g/L$  and the dissolved selenium concentration is estimated to be 0.11  $\mu g/L$ , which would be the 13 same as Existing Conditions and the No Action Alternative (Appendix 80, Table 0-3). The dissolved 14 selenium concentration would be below the target of 0.202 µg/L developed by Presser or Luoma 15 (2013) to coincide with a white sturgeon whole-body fish tissue selenium concentration not greater 16 than 8 mg/kg in the North Bay. The incremental increase in dissolved selenium concentrations in 17 the North Bay, relative to Existing Conditions, would be negligible (0.00  $\mu$ g/L) under this alternative. 18 Thus, the estimated changes in selenium loads in Delta exports to San Francisco Bay due to 19 Alternative 5 are not expected to result in adverse effects to beneficial uses or substantially degrade 20 the water quality with regard to selenium, or make the existing CWA Section 303(d) impairment 21 measurably worse.

22 NEPA Effects: Based on the discussion above, Alternative 5, relative to the No Action Alternative, 23 would not cause further degradation to water quality with respect to boron, bromide, chloride, DO, 24 DOC, EC, mercury, pathogens, pesticides, selenium, nutrients (ammonia, nitrate, phosphorus), trace 25 metals, or turbidity and TSS in the San Francisco Bay. Further, changes in these constituent 26 concentrations in Delta outflow would not be expected to cause changes in Bay concentrations of 27 frequency, magnitude, and geographic extent that would adversely affect any beneficial uses. In 28 summary, based on the discussion above, effects on the San Francisco Bay from implementation of 29 CM1–CM21 are considered to be not adverse.

30 **CEQA Conclusion:** Based on the above, Alternative 5 would not be expected to cause long-term 31 degradation of water quality in San Francisco Bay resulting in sufficient use of available assimilative 32 capacity such that occasionally exceeding water quality objectives/criteria would be likely and 33 would result in substantially increased risk for adverse effects to one or more beneficial uses. 34 Further, based on the above, this alternative would not be expected to cause additional exceedance 35 of applicable water quality objectives/criteria in the San Francisco Bay by frequency, magnitude, 36 and geographic extent that would cause significant impacts on any beneficial uses of waters in the 37 affected environment. Any changes in boron, bromide, chloride, and DOC in the San Francisco Bay 38 would not adversely affect beneficial uses, because the uses most affected by changes in these 39 parameters, MUN and AGR, are not beneficial uses of the Bay. Further, no substantial changes in DO, 40 pathogens, pesticides, trace metals or turbidity or TSS are anticipated in the Delta, relative to 41 Existing Conditions, therefore, no substantial changes these constituents levels in the Bay are 42 anticipated. Changes in Delta salinity would not contribute to measurable changes in Bay salinity, as 43 the change in Delta outflow would two to three orders of magnitude lower than (and thus minimal 44 compared to) the Bay's tidal flow. Adverse changes in *Microcystis* levels that could occur in the Delta 45 would not cause adverse Microcystis blooms in the Bay, because Microcystis are intolerant of the

1 Bay's high salinity and, thus not have not been detected downstream of Suisun Bay. The 31% 2 decrease in total nitrogen load and 3% increase in phosphorus load, relative to Existing Conditions, 3 are expected to have minimal effect on water quality degradation, primary productivity, or 4 phytoplankton community composition. The estimated increase in mercury load (3 kg/year; 1%) 5 and methylmercury load (0.06 kg/year; 2%), relative to Existing Conditions, is within the level of 6 uncertainty in the mass load estimate and not expected to contribute to water quality degradation, 7 make the CWA section 303(d) mercury impairment measurably worse or cause 8 mercury/methylmercury to bioaccumulate to greater levels in aquatic organisms that would, in 9 turn, pose substantial health risks to fish, wildlife, or humans. The estimated increase in selenium 10 load would be 4%, but estimated total and dissolved selenium concentrations under this alternative 11 would be the same as Existing Conditions, and less than the target associated with white sturgeon 12 whole-body fish tissue levels for the North Bay. Thus, the small increase in selenium load is not 13 expected to contribute to water quality degradation, or make the CWA section 303(d) selenium 14 impairment measurably worse or cause selenium to bioaccumulate to greater levels in aquatic 15 organisms that would, in turn, pose substantial health risks to fish, wildlife, or humans. This impact 16 is considered to be less than significant.

#### Alternative 6A—Isolated Conveyance with Pipeline/Tunnel and 17 8.3.3.11 Intakes 1–5 (15,000 cfs; Operational Scenario D) 18

19 Alternative 6A would comprise physical/structural components similar to those under Alternative 20 1A with the principal exception that Alternative 6A would be an "isolated" conveyance, no longer 21 involving operation of the existing SWP and CVP south Delta export facilities for Clifton Court 22 Forebay and Jones Pumping Plant. Alternative 6A would convey up to 15,000 cfs of water from the 23 north Delta to the south Delta through pipelines/tunnels from five screened intakes (i.e., Intakes 1 24 through 5) on the east bank of the Sacramento River between Clarksburg and Walnut Grove. 25 Alternative 6A would include a 750-acre intermediate forebay and pumping plant. A new 600-acre 26 Byron Tract Forebay, adjacent to and south of Clifton Court Forebay, would be constructed which 27 would provide water to the south Delta pumping plants. However, this. Water supply and 28 conveyance operations would follow the guidelines described as Scenario D, which includes Fall X2. 29 CM2–CM21 would be implemented under this alternative, and would be the same as those under 30 Alternative 1A. See Chapter 3, *Description of Alternatives*, Section 3.5.11, for additional details on 31 Alternative 6A.

#### Effects of the Alternative on Delta Hydrodynamics 32

33 Under the No Action Alternative and Alternatives 1A–9, the following two primary factors can 34 substantially affect water quality within the Delta:

35 Within the south, west, and interior Delta, a decrease in the percentage of Sacramento River-36 sourced water and a concurrent increase in San Joaquin River-sourced water can increase the 37 concentrations of numerous constituents (e.g., boron, bromide, chloride, electrical conductivity, 38 nitrate, organic carbon, some pesticides, selenium). This source water replacement is caused by 39 decreased exports of San Joaquin River water (due to increased Sacramento River water 40 exports), or effects of climate change on timing of flows in the rivers. Changes in channel flows 41 also can affect water residence time and many related physical, chemical, and biological 42 variables.

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Particularly in the west Delta, sea water intrusion as a result of sea level rise or decreased Delta
 outflow can increase the concentration of salts (bromide, chloride) and levels of electrical
 conductivity. Conversely, increased Delta outflow (e.g., as a result of Fall X2 operations in wet
 and above normal water years) will decrease levels of these constituents, particularly in the
 west Delta.

The primary differences between Alternative 6A and Alternative 1A are that all of the Delta exports
would be via the north Delta diversion intakes, with none through the existing south Delta intakes,
and operations include the meeting of Fall X2.

9 Under Alternative 6A, over the long term, average annual delta exports are anticipated to decrease 10 by 1,386 TAF relative to Existing Conditions, and by 682 TAF relative to the No Action Alternative. 11 All of the exported water will be from the new north Delta intakes, and none of the diversions would 12 be from the existing south Delta intakes (see Chapter 5, Water Supply, for more information). The 13 result of this is greatly increased San Joaquin River water influence throughout the south, west, and 14 interior Delta, and a corresponding decrease in Sacramento River water influence. This can be seen, 15 for example, in Appendix 8D, ALT 6–Old River at Rock Slough for ALL years (1976–1991), which 16 shows increased San Joaquin River (SJR) percentage and decreased Sacramento River (SAC) 17 percentage under the alternative, relative to Existing Conditions and the No Action Alternative.

18 Under Alternative 6A, long-term average annual Delta outflow is anticipated to increase 1,383 TAF 19 relative to Existing Conditions, due to both changes in operations (including north Delta intake 20 capacity of 15,000 cfs and numerous other components of Operational Scenario D) and climate 21 change/sea level rise (see Chapter 5, Water Supply, for more information). The result of this would 22 be decreased sea water intrusion in the west Delta. The decrease of sea water intrusion in the west 23 Delta under Alternative 6A would be greater relative to Existing Conditions because Existing 24 Conditions do not include operations to meet Fall X2, whereas the No Action Alternative and 25 Alternative 6A do. Long-term average annual Delta outflow is anticipated to increase under 26 Alternative 6A by 633 TAF relative to the No Action Alternative, due only to changes in operations. 27 The decreases in sea water intrusion (represented by an decrease in San Francisco Bay (BAY) 28 percentage) can be seen, for example, in Appendix 8D, ALT 6A-Sacramento River at Mallard Island 29 for ALL years (1976–1991).

# Impact WQ-1: Effects on Ammonia Concentrations Resulting from Facilities Operations and Maintenance (CM1)

### 32 Upstream of the Delta

For the same reasons stated for the No Action Alternative, Alternative 6A would have negligible, if any, effect on ammonia concentrations in the rivers and reservoirs upstream of the Delta relative to Existing Conditions and the No Action Alternative. Any negligible increases in ammonia-N concentrations that could occur in the water bodies of the affected environment located upstream of the Delta would not be of frequency, magnitude and geographic extent that would adversely affect any beneficial uses or substantially degrade the quality of these water bodies, with regard to ammonia.

#### 40 **Delta**

- 41 Assessment of effects of ammonia under Alternative 6A is the same as discussed under Alternative
- 42 1A, except that because flows in the Sacramento River at Freeport are different between the two

- 1 alternatives, estimated monthly average and long term annual average predicted ammonia-N
- 2 concentrations in the Sacramento River downstream of Freeport are different.
- 3 As Table 8-69 shows, estimated ammonia-N concentrations in the Sacramento River downstream of
- 4 Freeport (upon full mixing of the SRWTP discharge with river water) under Alternative 6A and the
- 5 No Action Alternative are expected to be similar. Minor increases in ammonia-N concentrations
- 6 would occur during January through April, and July through December, and remaining months
- 7 would be unchanged. A minor increase in the annual average concentration would occur under
- 8 Alternative 6A, compared to the No Action Alternative. Moreover, the estimated concentrations
- 9 downstream of Freeport under Alternative 6A would be similar to existing source water
- 10 concentrations for the San Francisco Bay and San Joaquin River. Consequently, changes in source
- 11 water fraction anticipated under Alternative 6A, relative to the No Action Alternative, are not
- 12 expected to substantially increase ammonia concentrations at any Delta locations.

#### 13 Table 8-69. Estimated Ammonia-N (mg-L as N) Concentrations in the Sacramento River Downstream of

- 14 the Sacramento Regional Wastewater Treatment Plant for the No Action Alternative and Alternative
- 15 6A

	Oct	Nov	Dec	Jan	Feb	Mar	Apr	May	Jun	Jul	Aug	Sep	Annual Average
No Action Alternative	0.074	0.084	0.069	0.060	0.057	0.060	0.058	0.064	0.067	0.060	0.067	0.064	0.065
Alternative 6A	0.075	0.086	0.070	0.061	0.058	0.061	0.059	0.064	0.067	0.062	0.068	0.066	0.066

16

17 Any negligible increases in ammonia-N concentrations that could occur at certain locations in the

18 Delta would not be of frequency, magnitude and geographic extent that would adversely affect any

19 beneficial uses or substantially degrade the water quality at these locations, with regards to

20 ammonia.

#### 21 SWP/CVP Export Service Areas

22 The assessment of effects on ammonia in the SWP/CVP Export Service Area is based on assessment

23 of ammonia-N concentrations at Banks and Jones pumping plants. Similar to the discussion for

24 Alternative 1A, under Alternative 6A for areas of the Delta that are influenced by Sacramento River

- 25 water, including Banks and Jones pumping plants, ammonia-N concentrations are expected to
- 26 decrease, relative to Existing Conditions (in association with diversion of water not influenced by 27 the SRWTP). This decrease in ammonia-N concentrations for water exported via the south Delta
- 28 pumps is not expected to result in adverse effects on beneficial uses or substantially degrade water 29 quality of exported water, with regards to ammonia.
- 30 Furthermore, as discussed above for the Plan Area, for all areas of the Delta, including Banks and
- 31 Jones pumping plants, ammonia-N concentrations are not expected to be substantially different
- 32 under Alternative 6A, relative to No Action Alternative. Any negligible increases in ammonia-N
- 33 concentrations that could occur at Banks and Jones pumping plants would not be of frequency,
- 34 magnitude and geographic extent that would adversely affect any beneficial uses or substantially
- 35 degrade the water quality at these locations, with regards to ammonia.
- 36 **NEPA Effects:** In summary, based on the discussion above, effects on ammonia from implementation 37 of CM1 are considered to be not adverse.

*CEQA Conclusion*: Key findings discussed in the effects assessment provided above are summarized
 here, and are then compared to the CEQA thresholds of significance (defined in Section 8.3.2) for the
 purpose of making the CEQA impact determination for this constituent. For additional details on the
 effects assessment findings that support this CEQA impact determination, see the effects assessment
 discussion that immediately precedes this conclusion.

6 Ammonia-N concentrations are generally low in the reservoirs and rivers of the watersheds, owing 7 to the lack of substantial point and nonpoint sources of ammonia-N upstream of the SRWTP in the 8 Sacramento River watershed, in the watersheds of the eastern tributaries (Cosumnes, Mokelumne, 9 and Calaveras Rivers), or upstream of the Delta in the San Joaquin River watershed. Consequently, 10 any modified reservoir operations and subsequent changes in river flows under Alternative 6A, 11 relative to Existing Conditions, are expected to have negligible, if any, effects on reservoir and river 12 ammonia-N concentrations upstream of Freeport in the Sacramento River watershed and upstream 13 of the Delta in the San Joaquin River watershed.

- 14Ammonia-N concentrations in the Sacramento River downstream of the SRWTP would be15substantially lower under Alternative 6A, relative to Existing Conditions, due to upgrades to the16SRWTP that are assumed to be in place, and thus, ammonia concentrations for all areas of the Delta17that are influenced by Sacramento River water are expected to decrease. At locations which are not18influenced notably by Sacramento River water, concentrations are expected to remain relatively19unchanged, due to the similarity in SJR and BAY concentrations and the lack of expected changes in20either of these concentrations.
- The assessment of effects on ammonia in the SWP/CVP Export Service Areas is based on assessment
   of ammonia-N concentrations at Banks and Jones pumping plants. As discussed above for the Plan
   Area, for areas of the Delta that are influenced by Sacramento River water, including Banks and
   Jones pumping plants, ammonia-N concentrations are expected to decrease under Alternative 6A,
   relative to Existing Conditions.
- 26 Based on the above, there would be no substantial, long-term increase in ammonia-N concentrations 27 in the rivers and reservoirs upstream of the Delta, in the Plan Area, or the waters exported to the 28 CVP and SWP service areas under Alternative 6A relative to Existing Conditions. As such, this 29 alternative is not expected to cause additional exceedance of applicable water quality objectives/ 30 criteria by frequency, magnitude, and geographic extent that would cause adverse effects on any 31 beneficial uses of waters in the affected environment. Because ammonia concentrations are not 32 expected to increase substantially, no long-term water quality degradation is expected to occur and, 33 thus, no adverse effects on beneficial uses would occur. Ammonia is not 303(d) listed within the 34 affected environment and thus any minor increases that could occur in some areas would not make 35 any existing ammonia-related impairment measurably worse because no such impairments 36 currently exist. Because ammonia-N is not bioaccumulative, minor increases that could occur in 37 some areas would not bioaccumulate to greater levels in aquatic organisms that would, in turn, pose 38 substantial health risks to fish, wildlife, or humans. This impact is considered to be less than 39 significant. No mitigation is required.

### 40 Impact WQ-2: Effects on Ammonia Concentrations Resulting from Implementation of CM2 41 CM21

42 *NEPA Effects*: Effects of CM2–CM21 on ammonia under Alternative 6A would be the same as those
 43 discussed for Alternative 1A and are considered to be not adverse.

*CEQA Conclusion*: CM2-CM21 proposed under Alternative 6A would be similar to conservation
 measures proposed under Alternative 1A. As such, effects on ammonia resulting from the
 implementation of CM2-CM21 would be similar to those previously discussed for Alternative 1A.
 This impact is considered to be less than significant. No mitigation is required.

### Impact WQ-3: Effects on Boron Concentrations Resulting from Facilities Operations and Maintenance (CM1)

#### 7 **Upstream of the Delta**

8 Effects of CM1 on boron under Alternative 6A in areas upstream of the Delta would be very similar 9 to the effects discussed for Alternative 1A. There would be no expected change to the sources of 10 boron in the Sacramento and eastside tributary watersheds, and resultant changes in flows from 11 altered system-wide operations would have negligible, if any, effects on the concentration of boron 12 in the rivers and reservoirs of these watersheds. The modeled long-term annual average lower San 13 Joaquin River flow at Vernalis would decrease slightly compared to Existing Conditions (in 14 association with project operations, climate change, and increased water demands) and would be 15 similar compared to the No Action Alternative considering only changes due to Alternative 6A 16 operations. The reduced flow would result in possible increases in long-term average boron 17 concentrations of up to about 3% relative to Existing Conditions (Appendix 8F, Boron, Table Bo-32). 18 The increased boron concentrations would not increase the frequency of exceedances of any 19 applicable objectives or criteria and would not be expected to cause further degradation at 20 measurable levels in the lower San Joaquin River, and thus would not cause the existing impairment 21 there to be discernibly worse. Consequently, Alternative 6A would not be expected to cause 22 exceedance of boron objectives/criteria or substantially degrade water quality with respect to 23 boron, and thus would not adversely affect any beneficial uses of the Sacramento River, the eastside 24 tributaries, associated reservoirs upstream of the Delta, or the San Joaquin River.

#### 25 **Delta**

Modeling scenarios included assumptions regarding how certain habitat restoration activities (CM2
and CM4) would affect Delta hydrodynamics, To the extent that restoration actions alter
hydrodynamics within the Delta region, which affects mixing of source waters, these effects are
included in this assessment of operations-related water quality changes (i.e., CM1). Other effects of
CM2-CM21 not attributable to hydrodynamics, for example, additional loading of a constituent to
the Delta, are discussed within the impact header for CM2-CM21. See section 8.3.1.3 for more
information.

33 Relative to the Existing Conditions and No Action Alternative, Alternative 6A would result in 34 generally widespread increased long-term average boron concentrations for the 16-year period 35 modeled at the interior and western Delta locations (by as much as 14% at the SF Mokelumne River 36 at Staten Island, 4% at the San Joaquin River at Buckley Cove, 43% at Franks Tract, and 74% at Old 37 River at Rock Slough) (Appendix 8F, Boron, Table Bo-16). The comparison to Existing Conditions 38 reflects changes due to both Alternative 6A operations (including north Delta intake capacity of 39 15,000 cfs and numerous other components of Operational Scenario D) and climate change/sea 40 level rise. The comparison to the No Action Alternative reflects changes due only to operations.

Implementation of tidal habitat restoration under CM4 also may contribute to increased boron
 concentrations at western Delta assessment locations (more discussion of this phenomenon is
 included in Section 8.3.1.3), and thus would not be anticipated to substantially affect agricultural
1 diversions which occur primarily at interior Delta locations. The long-term annual average and 2 monthly average boron concentrations, for either the 16-year period or drought period modeled. 3 would never exceed the 2,000 µg/L human health advisory objective (i.e., for children) or 500 µg/L 4 agricultural objective at any of the eleven Delta assessment locations, which represents no change 5 from the Existing Conditions and No Action Alternative (Appendix 8F, Boron, Table Bo-3A). The 6 increased concentrations at interior Delta locations would result in moderate reductions in the long-7 term average assimilative capacity of up to 21% at Franks Tract and up to 43% at Old River at Rock 8 Slough locations (Appendix 8F, Boron, Table Bo-17). However, because the absolute boron 9 concentrations would still be well below the lowest 500  $\mu$ g/L objective for the protection of the 10 agricultural beneficial use under Alternative 6A, the levels of boron degradation would not be of 11 sufficient magnitude to substantially increase the risk of exceeding objectives or cause adverse 12 effects to municipal and agricultural water supply beneficial uses, or any other beneficial uses, in the 13 Delta (Appendix 8F, Figure Bo-4).

### 14 SWP/CVP Export Service Areas

15 Effects of CM1 on boron under Alternative 6A in the Delta would be similar to the effects discussed 16 for Alternative 1A. Under Alternative 6A, long-term average boron concentrations would decrease 17 by as much as 56% at the Banks Pumping Plant and by as much 63% at Jones Pumping Plant relative 18 to Existing Conditions and No Action Alternative (Appendix 8F, Boron, Table Bo-16) as a result of 19 export of a greater proportion of low-boron Sacramento River water. Commensurate with the 20 decrease in exported boron concentrations, boron concentrations in the lower San Joaquin River 21 may be reduced and would likely alleviate or lessen any expected increase in boron concentrations 22 at Vernalis associated with flow reductions (see discussion of Upstream of the Delta), as well as 23 locations in the Delta receiving a large fraction of San Joaquin River water. Reduced export boron 24 concentrations also may contribute to reducing the existing 303(d) impairment in the lower San 25 Joaquin River and associated TMDL actions for reducing boron loading.

Maintenance of SWP and CVP facilities under Alternative 6A would not be expected to create new sources of boron or contribute towards a substantial change in existing sources of boron in the affected environment. Maintenance activities would not be expected to cause any substantial increases in boron concentrations or degradation with respect to boron such that objectives would be exceeded more frequently, or any beneficial uses would be adversely affected anywhere in the affected environment.

NEPA Effects: In summary, relative to the No Action Alternative conditions, Alternative 6 would
 result in relatively small long-term average increases in boron levels in the San Joaquin River and
 moderate increases in the interior and western Delta locations Delta. However, the predicted
 changes in the Delta would not be expected to result in exceedances of applicable objectives or
 further water quality degradation such that objectives would likely be exceeded or there would be
 substantially increased risk of adverse effects on water quality.

38 **CEQA Conclusion:** Key findings discussed in the effects assessment provided above are summarized 39 here, and are then compared to the CEQA thresholds of significance (defined in Section 8.3.2) for the 40 purpose of making the CEQA impact determination for this constituent. For additional details on the 41 effects assessment findings that support this CEQA impact determination, see the effects assessment 42 discussion that immediately precedes this conclusion.

Boron is not a constituent of concern in the Sacramento River watershed upstream of the Delta, thus
river flow rate and reservoir storage reductions that would occur under the Alternative 6, relative to

- 1 Existing Conditions, would not be expected to result in a substantial adverse change in boron levels.
- 2 Additionally, relative to Existing Conditions, Alternative 6A would not result in reductions in river
- 3 flow rates (i.e., less dilution) or increased boron loading such that there would be any substantial
- 4 increases in boron concentration upstream of the Delta in the San Joaquin River watershed.
- Moderate increased boron levels (i.e., up to 75% increased concentration) and degradation
  predicted for interior and western Delta locations in response to a shift in the Delta source water
  percentages and tidal habitat restoration under this alternative would not be expected to cause
  exceedances of objectives. Alternative 6A maintenance also would not result in any substantial
  increases in boron concentrations in the affected environment. Boron concentrations would be
  reduced in water exported from the Delta to the CVP/SWP Export Service Areas, thus reflecting a
  potential improvement to boron loading in the lower San Joaquin River.
- 12 Boron is not a bioaccumulative constituent, thus any increased concentrations under Alternative 6A 13 would not result in adverse boron bioaccumulation effects to aquatic life or humans. Relative to 14 Existing Conditions, Alternative 6A would not result in substantially increased boron concentrations 15 such that frequency of exceedances of municipal and agricultural water supply objectives would 16 increase. The levels of boron degradation that may occur under Alternative 6A, while widespread in 17 particular at interior Delta locations, would not be of sufficient magnitude to cause substantially 18 increased risk for adverse effects to municipal or agricultural beneficial uses within the affected 19 environment. Long-term average boron concentrations would decrease in Delta water exports to the 20 SWP and CVP service area, which may contribute to reducing the existing 303(d) impairment of 21 agricultural beneficial uses in the lower San Joaquin River. Consequently, Alternative 6A would not 22 be expected to cause any substantial increases in boron concentrations or degradation with respect 23 to boron such that objectives would be exceeded more frequently, or any beneficial uses would be 24 adversely affected anywhere in the affected environment. Based on these findings, this impact is 25 determined to be less than significant. No mitigation is required.

### 26 Impact WQ-4: Effects on Boron Concentrations Resulting from Implementation of CM2–CM21

- 27 *NEPA Effects*: Effects of CM2–CM21 on boron under Alternative 6A would be the same as those
   28 discussed for Alternative 1A and are determined to be not adverse.
- *CEQA Conclusion*: CM2–CM21 proposed under Alternative 6A would be similar to conservation
   measures proposed under Alternative 1A. As such, effects on boron resulting from the
   implementation of CM2–CM21 would be similar to those previously discussed for Alternative 1A.
   This impact is considered to be less than significant. No mitigation is required.

## Impact WQ-5: Effects on Bromide Concentrations Resulting from Facilities Operations and Maintenance (CM1)

- 35 Upstream of the Delta
- 36 Under Alternative 6A there would be no expected change to the sources of bromide in the
- 37 Sacramento and eastside tributary watersheds. Bromide loading in these watersheds would remain
- 38 unchanged and resultant changes in flows from altered system-wide operations under Alternative
- 39 6A would have negligible, if any, effects on the concentration of bromide in the rivers and reservoirs
- 40 of these watersheds. Consequently, Alternative 6A would not be expected to adversely affect the
- 41 MUN beneficial use, or any other beneficial uses, of the Sacramento River, the eastside tributaries, or
- 42 their associated reservoirs upstream of the Delta.

- 1 Under Alternative 6A, modeling indicates that long-term annual average flows on the San Joaquin
- 2 River would decrease by 6%, relative to Existing Conditions and would remain virtually the same
- 3 relative to the No Action Alternative (Appendix 5A, *BDCP/California WaterFix FEIR/FEIS Modeling*
- 4 *Technical Appendix*). These decreases in flow would result in possible increases in long-term average
- 5 bromide concentrations of about 3%, relative to Existing Conditions and less than <1% relative to
- 6 the No Action Alternative (Appendix 8E, *Bromide*, Table 24). The small increases in lower San
- 7 Joaquin River bromide levels that could occur under Alternative 6A, relative to existing and the No
- Action Alternative conditions would not be expected to adversely affect the MUN beneficial use, or
   any other beneficial uses, of the lower San Joaquin River.
- -

### 10 **Delta**

11 Modeling scenarios included assumptions regarding how certain habitat restoration activities (CM2

- 12 and CM4) would affect Delta hydrodynamics, To the extent that restoration actions alter
- 13 hydrodynamics within the Delta region, which affects mixing of source waters, these effects are
- 14 included in this assessment of operations-related water quality changes (i.e., CM1). Other effects of
- 15 CM2–CM21 not attributable to hydrodynamics, for example, additional loading of a constituent to 16 the Delta, are discussed within the impact header for CM2–CM21. See section 8.3.1.3 for more
- 17 information.
- 18 Using the mass-balance modeling approach for bromide (see Section 8.3.1.3), relative to Existing 19 Conditions, Alternative 6A would result in increases in long-term average bromide concentrations at 20 Staten Island and Barker Slough, while long-term average concentrations would decrease at the 21 other assessment locations (Appendix 8E, Bromide, Table 14). At Barker Slough, predicted long-term 22 average bromide concentrations would increase from  $51 \,\mu g/L$  to  $61 \,\mu g/L$  (19% relative increase) 23 for the modeled 16-year hydrologic period and would increase from 54  $\mu$ g/L to 92  $\mu$ g/L (73%) 24 relative increase) for the modeled drought period. At Barker Slough, the predicted 50 µg/L 25 exceedance frequency would decrease from 49% under Existing Conditions to 38% under 26 Alternative 6A, but would increase from 55% to 63% during the drought period. At Barker Slough, 27 the predicted 100  $\mu$ g/L exceedance frequency would increase from 0% under Existing Conditions to 28 17% under Alternative 6A, and would increase from 0% to 37% during the drought period. At 29 Staten Island, predicted long-term average bromide concentrations would increase from 50  $\mu$ g/L to 30  $70 \,\mu g/L$  (41% relative increase) for the modeled 16-year hydrologic period and would increase 31 from 51  $\mu$ g/L to 70  $\mu$ g/L (37% relative increase) for the modeled drought period. At Staten Island, 32 increases in average bromide concentrations would correspond to an increased frequency of 50  $\mu$ g/l 33 threshold exceedance, from 47% under Existing Conditions to 85% under Alternative 6A (52% to 34 88% for the modeled drought period), and an increase from 1% to 10% (0% to 5% for the modeled 35 drought period) for the 100  $\mu$ g/L threshold. Changes in exceedance frequency of the 50  $\mu$ g/L and 36  $100 \,\mu g/L$  concentration thresholds at other assessment locations would be less considerable. This 37 comparison to Existing Conditions reflects changes in bromide due to both Alternative 6A 38 operations (including north Delta intake capacity of 15,000 cfs and numerous other components of 39 Operational Scenario D) and climate change/sea level rise.

Due to the relatively small differences between modeled Existing Conditions and No Action
baselines, changes in long-term average bromide concentrations and changes in exceedance
frequencies relative to the No Action Alternative would be generally of similar magnitude to those
previously described for the Existing Conditions comparison (Appendix 8E, *Bromide*, Table 14).
Modeled long-term average bromide concentration increases at Barker Slough are predicted to
increase by 22% (72% for the modeled drought period) relative to the No Action Alternative.

- 1 Modeled long-term average bromide concentration increases at Staten Island are predicted to
- 2 increase by 45% (41% for the modeled drought period) relative to the No Action Alternative.
- 3 However, unlike the Existing Conditions comparison, long-term average bromide concentrations at
- 4 Buckley Cove would increase relative to the No Action Alternative, although the increases would be
- 5 relatively small (<4%). Unlike the comparison to Existing Conditions, this comparison to the No
- 6 Action Alternative reflects changes in bromide due only to Alternative 6A operations.
- At Barker Slough, modeled long-term average bromide concentrations for the two baseline
  conditions are very similar (Appendix 8E, *Bromide*, Table 14). Such similarity demonstrates that the
  modeled Alternative 6A change in bromide is almost entirely due to Alternative 6A operations, and
  not climate change/sea level rise. Therefore, operations are the primary driver of effects on bromide
  at Barker Slough, regardless whether Alternative 6A is compared to Existing Conditions, or
  compared to the No Action Alternative.
- 13 Results of the modeling approach which used relationships between EC and chloride and between 14 chloride and bromide (see Section 8.3.1.3) differed somewhat from what is presented above for the 15 mass-balance approach (see Appendix 8E, Bromide, Table 15). For most locations, the frequency of 16 exceedance of the 50  $\mu$ g/L and 100  $\mu$ g/L were similar. The greatest difference between the methods 17 was predicted for Barker Slough. The increases in frequency of exceedance of the 100 µg/L 18 threshold, relative to Existing Conditions and the No Action Alternative, were not as great using this 19 alternative EC to chloride and chloride to bromide relationship modeling approach as compared to 20 that presented above from the mass-balance modeling approach. However, there were still 21 substantial increases, resulting in 6% exceedance over the modeled period under Alternative 6A, as 22 compared to 1% under Existing Conditions and 2% under the No Action Alternative. For the drought 23 period, exceedance frequency increased from 0% under Existing Conditions and the No Action 24 Alternative, to 17% under Alternative 6A. Because the mass-balance approach predicts a greater 25 level of impact at Barker Slough, determination of impacts was based on the mass-balance results.
- 26 The increase in long-term average bromide concentrations predicted at Barker Slough, principally 27 the relative increase in 100  $\mu$ g/L exceedance frequency, would result in a substantial change in 28 source water quality for existing drinking water treatment plants drawing water from the North Bay Aqueduct. As discussed for Alternative 1A, drinking water treatment plants obtaining water via the 29 30 North Bay Aqueduct utilize a variety of conventional and enhanced treatment technologies in order 31 to achieve DBP drinking water criteria. While the implications of such a modeled change in bromide 32 at Barker Slough are difficult to predict, the substantial modeled increases could lead to adverse 33 changes in the formation of disinfection byproducts such that considerable treatment plant 34 upgrades may be necessary in order to achieve equivalent levels of health protection. Increases at 35 Staten Island are also considerable, although there are no existing or foreseeable municipal intakes 36 in the immediate vicinity. Because many of the other modeled locations already frequently exceed 37 the 100 µg/L threshold under Existing Conditions and the No Action Alternative, these locations 38 likely already require treatment plant technologies to achieve equivalent levels of health protection, 39 and thus no additional treatment technologies would be triggered by the small increases in the 40 frequency of exceeding the 100  $\mu$ g/L threshold. Hence, no further impact on the drinking water beneficial use would be expected at these locations. 41

The seasonal intakes at Mallard Slough and City of Antioch are infrequently used due to water
 quality constraints related to sea water intrusion. On a long-term average basis, bromide at these
 locations is in excess of 3,000 μg/L, but during seasonal periods of high Delta outflow can be <300</li>
 μg/L. Based on modeling using the mass-balance approach, use of the seasonal intakes at Mallard

1 Slough and City of Antioch under Alternative 6A would experience a period average increase in 2 bromide during the months when these intakes would most likely be utilized. For those wet and 3 above normal water year types where mass balance modeling would predict water quality typically 4 suitable for diversion, predicted long-term average bromide would increase from 103 µg/L to 162 5  $\mu$ g/L (58% increase) at City of Antioch and would increase from 150  $\mu$ g/L to 199  $\mu$ g/L (33% 6 increase) at Mallard Slough relative to Existing Conditions (Appendix 8E, Bromide, Table 25). 7 Increases would be similar for the No Action Alternative comparison. Modeling results using the EC 8 to chloride and chloride to bromide relationships show increases during these months, but the 9 relative magnitude of the increases is much lower (Appendix 8E, Bromide, Table 26). Regardless of 10 the differences in the data between the two modeling approaches, the decisions surrounding the use 11 of these seasonal intakes is largely driven by acceptable water quality, and thus have historically 12 been opportunistic. Opportunity to use these intakes would remain, and the predicted increases in 13 bromide concentrations at the City of Antioch and Mallard Slough intake would not be expected to 14 adversely affect MUN beneficial uses, or any other beneficial use, at these locations.

15 Based on modeling using the mass-balance approach, relative to existing and No Action Alternative 16 conditions, Alternative 6A would lead to predicted improvements in long-term average bromide 17 concentrations at Franks Tract, Rock Slough, and Contra Costa PP No. 1, in addition to Banks and 18 Jones (discussed below). At these locations, long-term average bromide concentrations would be 19 predicted to decrease by as much as 41–61%, depending on baseline comparison. Modeling results 20 using the EC to chloride and chloride to bromide relationships generally do not show similar 21 decreases for Rock Slough and Contra Costa PP No. 1, but rather, predict small increases. Based on 22 the small magnitude of increases predicted, these increases would not adversely affect beneficial uses at those locations. 23

24 Important to the results presented above is the assumed habitat restoration footprint on both the 25 temporal and spatial scales incorporated into the modeling. Modeling sensitivity analyses have indicated that habitat restoration (which are reflected in the modeling—see Section 8.3.1.3), not 26 27 operations covered under CM1, are the driving factor in the modeled bromide increases. The timing, 28 location, and specific design of habitat restoration will have effects on Delta hydrodynamics, and any 29 deviations from modeled habitat restoration and implementation schedule will lead to different 30 outcomes. Although habitat restoration near Barker Slough is an important factor contributing to 31 modeled bromide concentrations at the North Bay Aqueduct, BDCP habitat restoration elsewhere in 32 the Delta can also have large effects. Because of these uncertainties, and the possibility of adaptive 33 management changes to BDCP restoration activities, including location, magnitude, and timing of 34 restoration, the estimates are not predictive of the bromide levels that would actually occur in 35 Barker Slough or elsewhere in the Delta.

### 36 SWP/CVP Export Service Areas

37 Under Alternative 6A, improvement in long-term average bromide concentrations would occur at 38 the Banks and Jones pumping plants. Long-term average bromide concentrations for the modeled 39 16-year hydrologic period at these locations would decrease by as much as 96% relative to Existing 40 Conditions and the No Action Alternative (Appendix 8E, Bromide, Table 14). As a result, exceedances 41 of the 50  $\mu$ g/L and 100  $\mu$ g/L assessment thresholds would be completely eliminated, resulting in 42 considerable overall improvement in Export Service Areas water quality respective to bromide. 43 Commensurate with the decrease in exported bromide, an improvement in lower San Joaquin River 44 bromide would also be observed since bromide in the lower San Joaquin River is principally related 45 to irrigation water deliveries from the Delta. While the magnitude of this expected lower San

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- 1 Joaquin River improvement in bromide is difficult to predict, the relative decrease in overall loading
- 2 of bromide to the Export Service Areas would likely alleviate or lessen any expected increase in
- 3 bromide concentrations at Vernalis (see discussion of Upstream of the Delta) as well as locations in
- 4 the Delta receiving a large fraction of San Joaquin River water, such as much of the south Delta.
- 5 The discussion above is based on results of the mass-balance modeling approach. Results of the 6 modeling approach which used relationships between EC and chloride and between chloride and 7 bromide (see Section 8.3.1.3) were consistent with the discussion above, and assessment of bromide 8 using these data results in the same conclusions as are presented above for the mass-balance 9 approach (see Appendix 8E, *Bromide*, Table 15).
- Similar to the discussion pertaining to the No Action Alternative, maintenance of SWP and CVP
  facilities under Alternative 6A would not be expected to create new sources of bromide or
  contribute towards a substantial change in existing sources of bromide in the affected environment.
  Maintenance activities would not be expected to cause any substantial change in bromide such that
  MUN beneficial uses, or any other beneficial use, would be adversely affected anywhere in the
  affected environment.
- 16 **NEPA Effects:** In summary, Alternative 6A operations and maintenance, relative to the No Action 17 Alternative, would result in small increases (i.e., <1%) in long-term average bromide concentrations 18 at Vernalis related to relatively small declines in long-term average flow on the San Joaquin River. 19 However, Alternative 6A operation and maintenance activities would cause substantial degradation 20 to water quality with respect to bromide at Barker Slough, source of the North Bay Aqueduct. 21 Resultant substantial change in long-term average bromide at Barker Slough could necessitate 22 changes in water treatment plant operations or require treatment plant upgrades in order to 23 maintain DBP compliance, and thus would constitute an adverse effect on water quality. Mitigation 24 Measure WO-5 is available to reduce these effects. Implementation of this measure along with a 25 separate other commitment as set forth in Appendix 3B, Environmental Commitments, AMMs, and 26 CMs, relating to the potential increased treatment costs associated with bromide-related changes 27 would reduce these effects.
- *CEQA Conclusion*: Key findings discussed in the effects assessment provided above are summarized
   here, and are then compared to the CEQA thresholds of significance (defined in Section 8.3.2) for the
   purpose of making the CEQA impact determination for this constituent. For additional details on the
   effects assessment findings that support this CEQA impact determination, see the effects assessment
   discussion that immediately precedes this conclusion.
- 33 Under Alternative 6A there would be no expected change to the sources of bromide in the 34 Sacramento and eastside tributary watersheds. Bromide loading in these watersheds would remain 35 unchanged and resultant changes in flows from altered system-wide operations under Alternative 36 6A would have negligible, if any, effects on the concentration of bromide in the rivers and reservoirs 37 of these watersheds. However, south of the Delta, the San Joaquin River is a substantial source of 38 bromide, primarily due to the use of irrigation water imported from the southern Delta. 39 Concentrations of bromide at Vernalis are inversely correlated to net river flow. Under Alternative 40 6A, long-term average flows at Vernalis would decrease only slightly, resulting in less than 41 substantial predicted increases in long-term average bromide of about 3% relative to Existing 42 Conditions.
- Relative to Existing Conditions, Alternative 6A would result in substantial increases in long-term
  average bromide concentration at Barker Slough and Staten Island. There are no existing or

1 foreseeable municipal drinking water intakes in the vicinity of Staten Island, but Barker Slough is 2 the source of the North Bay Aqueduct. The increase in long-term average bromide concentrations 3 predicted for Barker Slough would result in a substantial change in source water quality to existing 4 drinking water treatment plants drawing water from the North Bay Agueduct. These modeled 5 increases in bromide at Barker Slough could lead to adverse changes in the formation of disinfection 6 byproducts at drinking water treatment plants such that considerable water treatment plant 7 upgrades would be necessary in order to achieve equivalent levels of drinking water health 8 protection.

9 The assessment of effects on bromide in the SWP/CVP Export Service Areas is based on assessment 10 of changes in bromide concentrations at Banks and Jones pumping plants. Under Alternative 6A, 11 substantial improvement would occur at the Banks and Jones pumping plants, where predicted 12 long-term average bromide concentrations are predicted to decrease by as much as 96% relative to 13 Existing Conditions. An overall improvement in bromide-related water quality would be predicted 14 in the SWP/CVP Export Service Areas.

15 Based on the above, Alternative 6A operation and maintenance would not result in any substantial 16 change in long-term average bromide concentration upstream of the Delta. Furthermore, under 17 Alternative 6A, water exported from the Delta to the SWP/CVP service area would be substantially 18 improved relative to bromide. Bromide is not bioaccumulative, therefore change in long-term 19 average bromide concentrations would not directly cause bioaccumulative problems in aquatic life 20 or humans. Additionally, bromide is not a constituent related to any 303(d) listings. Alternative 6A 21 operation and maintenance activities would not cause substantial long-term degradation to water 22 quality respective to bromide with the exception of water quality at Barker Slough and at Staten 23 Island in the eastern Delta. There are no existing or foreseeable municipal intakes in the vicinity of 24 Staten Island, but Barker Slough is the source of the North Bay Aqueduct. At Barker Slough, modeled 25 long-term annual average concentrations of bromide would increase by 19%, and 73% during the 26 modeled drought period. For the modeled 16-year hydrologic period the frequency of predicted 27 bromide concentrations exceeding 100 µg/L would increase from 0% under Existing Conditions to 28 17% under Alternative 6A, while for the modeled drought period, the frequency would increase 29 from 0% to 37%. Substantial changes in long-term average bromide could necessitate changes in 30 treatment plant operation or require treatment plant upgrades in order to maintain DBP 31 compliance. The model predicted change at Barker Slough is substantial and, therefore, would 32 represent a substantially increased risk for adverse effects on existing MUN beneficial uses should 33 treatment upgrades not be undertaken. The impact is considered significant.

34 Implementation of Mitigation Measure WQ-5 along with a separate other commitment relating to 35 the potential increased treatment costs associated with bromide-related changes would reduce 36 these effects. While mitigation measures to reduce these water quality effects in affected water 37 bodies to less-than-significant levels are not available, implementation of Mitigation Measure WQ-5 38 is recommended to attempt to reduce the effect that increased bromide concentrations may have on 39 Delta beneficial uses. However, because the effectiveness of this mitigation measure to result in 40 feasible measures for reducing water quality effects is uncertain, this impact is considered to remain 41 significant and unavoidable. Please see Mitigation Measure WQ-5 under Impact WQ-5 in the 42 discussion of Alternative 1A.

In addition to and to supplement Mitigation Measure WQ-5, the BDCP proponents have incorporated
into the BDCP, as set forth in EIR/EIS Appendix 3B, *Environmental Commitments, AMMs, and CMs*, a
separate other commitment to address the potential increased water treatment costs that could

- 1 result from bromide-related concentration effects on municipal water purveyor operations.
- 2 Potential options for making use of this financial commitment include funding or providing other
- 3 assistance towards implementation of the North Bay Aqueduct AIP, acquiring alternative water
- 4 supplies, or other actions to indirectly reduce the effects of elevated bromide and DOC in existing
- 5 water supply diversion facilities. Please refer to Appendix 3B for the full list of potential actions that
- could be taken pursuant to this commitment in order to reduce the water quality treatment costs
   associated with water quality effects relating to chloride, electrical conductivity, and bromide.
- 8 Mitigation Measure WQ-5: Avoid, Minimize, or Offset, as Feasible, Adverse Water Quality
   9 Conditions
- 10
  - Please see Mitigation Measure WQ-5 under Impact WQ-5 in the discussion of Alternative 1A.

### Impact WQ-6: Effects on Bromide Concentrations Resulting from Implementation of CM2 CM21

- 13 **NEPA Effects:** CM2–CM21 proposed under Alternative 6A would be the same as those proposed
- 14 under Alternative 1A. As discussed for Alternative 1A, implementation of the CM2–CM21 would not
- 15 present new or substantially changed sources of bromide to the study area. Some conservation
- 16 measures may replace or substitute for existing irrigated agriculture in the Delta. This replacement
- 17 or substitution is not expected to substantially increase or present new sources of bromide. CM2–
- 18 CM21 would not be expected to cause any substantial change in bromide such that MUN beneficial
- 19 uses, or any other beneficial use, would be adversely affected anywhere in the affected environment.
- In summary, implementation of CM2-CM21 under Alternative 6A, relative to the No Action
   Alternative, would have negligible, if any, effects on bromide concentrations. The effects on bromide
   from implementing CM2-CM21 are determined to not be adverse.
- *CEQA Conclusion*: CM2–CM21 proposed under Alternative 6A would be similar to conservation
   measures proposed under Alternative 1A. As such, effects on bromide resulting from the
   implementation of CM2–CM21 would be similar to those previously discussed for Alternative 1A.
   This impact is considered to be less than significant. No mitigation is required.

# Impact WQ-7: Effects on Chloride Concentrations Resulting from Facilities Operations and Maintenance (CM1)

### 29 Upstream of the Delta

30 Under Alternative 6A there would be no expected change to the sources of chloride in the 31 Sacramento and eastside tributary watersheds. Chloride loading in these watersheds would remain 32 unchanged and resultant changes in flows from altered system-wide operations would have 33 negligible, if any, effects on the concentration of chloride in the rivers and reservoirs of these 34 watersheds. The modeled long-term annual average flows on the lower San Joaquin River at Vernalis 35 would decrease slightly compared to Existing Conditions and be similar compared to the No Action 36 Alternative (as a result of climate change). The reduced flow would result in possible increases in 37 long-term average chloride concentrations of about 2%, relative to the Existing Conditions and no 38 change relative to No Action Alternative (Appendix 8G, Chloride, Table Cl-62). Consequently, 39 Alternative 6A would not be expected to cause exceedance of chloride objectives/criteria or 40 substantially degrade water quality with respect to chloride, and thus would not adversely affect

any beneficial uses of the Sacramento River, the eastside tributaries, associated reservoirs upstream
 of the Delta, or the San Joaquin River.

#### 3 Delta

4 Modeling scenarios included assumptions regarding how certain habitat restoration activities (CM2

- 5 and CM4) would affect Delta hydrodynamics, To the extent that restoration actions alter
- hydrodynamics within the Delta region, which affects mixing of source waters, these effects are
   included in this assessment of operations-related water quality changes (i.e., CM1). Other effects of
- included in this assessment of operations-related water quality changes (i.e., CM1). Other effects of
   CM2-CM21 not attributable to hydrodynamics, for example, additional loading of a constituent to
- 9 the Delta, are discussed within the impact header for CM2–CM21. See section 8.3.1.3 for more
- 10 information.
- 11 Relative to the Existing Conditions and No Action Alternative, the predicted long-term average 12 chloride concentrations under Alternative 6A for the 16-year period modeled would be substantially 13 reduced at most of the assessment locations (Appendix 8G, *Chloride*, Table Cl-37 and Table Cl-38). 14 Moreover, the direction and magnitude of predicted changes for Alternative 6A are similar between 15 the alternatives, thus, the effects relative to Existing Conditions and the No Action Alternative are 16 discussed together. Depending on the modeling approach (see Section 8.3.1.3), the average chloride 17 concentrations would be increased at the North Bay Aqueduct at Barker Slough (i.e.,  $\leq 15\%$ ) and SF 18 Mokelumne at Staten Island (i.e.,  $\leq$  37%). Additionally, implementation of tidal habitat restoration 19 under CM4 would increase the tidal exchange volume in the Delta, and thus may contribute to 20 increased chloride concentrations in the Bay source water as a result of increased salinity intrusion. 21 More discussion of this phenomenon is included in Section 8.3.1.3. Consequently, while uncertain, 22 the magnitude of chloride increases may be greater than indicated herein and would affect the 23 western Delta assessment locations the most which are influenced to the greatest extent by the Bay 24 source water. The comparison to Existing Conditions reflects changes in chloride due to both 25 Alternative 6A operations (including north Delta intake capacity of 15,000 cfs and numerous other 26 components of Operational Scenario D) and climate change/sea level rise. The comparison to the No 27 Action Alternative reflects changes in chloride due only to operations. The following outlines the 28 modeled chloride changes relative to the applicable objectives and beneficial uses of Delta waters.

### 29 Municipal Beneficial Uses

30 Estimates of chloride concentrations generated using EC-chloride relationships and DSM2 EC output 31 (see Section 8.3.1.3) were used to evaluate the 150 mg/L Bay-Delta WQCP objective for municipal 32 and industrial beneficial uses on a basis of the percentage of years the chloride objective is exceeded 33 for the modeled 16-year period. The objective is exceeded if chloride concentrations exceed 150 34 mg/L for a specified number of days in a given water year at both the Antioch and Contra Costa 35 Pumping Plant #1 locations. For Alternative 6A, the modeled frequency of objective exceedance 36 would remain unchanged at 7% of years under Existing Conditions and Alternative 6A (Appendix 37 8G, Chloride, Table Cl-64). The modeled frequency of objective exceedance would increase from 0% 38 of years under the No Action Alternative to 7% under Alternative 6A. However, the increase was due 39 to a single year, 1977, which fell just short of the required number of days (i.e., was within 9 days 40 minimum number of required days < 150 mg/L). Given the uncertainty in the chloride modeling 41 approach, it is likely that real time operations of the SWP and CVP could achieve compliance with 42 this objective (see Section 8.3.1.1 for a discussion of chloride compliance modeling uncertainties and 43 a description of real time operations of the SWP and CVP).

- Similarly, estimates of chloride concentrations generated using EC-chloride relationships and DSM2
  EC output (see Section 8.3.1.3) were also used to evaluate the 250 mg/L Bay-Delta WQCP objective
  for chloride at Contra Costa Pumping Plant #1, where daily average objectives apply. The basis for
  the evaluation was the predicted number of days the objective was exceeded for the modeled 16year period. For Alternative 6A, the modeled frequency of objective exceedance would be
  eliminated, from 6% of modeled days under Existing Conditions and 5% under the No Action
  Alternative to 0% of modeled days under Alternative 6A (Appendix 8G, *Chloride*, Table Cl-63).
- 8 Given the limitations inherent to estimating future chloride concentrations (see Section 8.3.1.3), 9 estimation of chloride concentrations through both a mass balance approach and an EC-chloride 10 relationship approach was used to evaluate the 250 mg/L Bay-Delta WQCP objectives in terms of 11 both frequency of exceedance and use of assimilative capacity. When utilizing the mass balance 12 approach to model monthly average chloride concentrations for the 16-year period, the predicted 13 frequency of exceeding the 250 mg/L objective would be eliminated at the Contra Costa Canal at 14 Pumping Plant #1 (24% for Existing Conditions to 0% for Alternative 6A), thus indicating complete 15 compliance with this objective would be achieved (Appendix 8G, Chloride, Table Cl-39 and Figure Cl-16 9). The frequency of exceedances at the San Joaquin River at Antioch also would decrease compared 17 to all of the alternative scenarios (i.e., 9% from 66% for Existing Conditions to 57%) with no substantial change predicted for Mallard Island (i.e., maximum increase of 1%) (Appendix 8G, Table 18 19 Cl-39). However, available assimilative capacity would be reduced relative to Existing Conditions in 20 April (i.e., up to 21%) (Appendix 8G, Table Cl-41) reflecting substantial degradation during a month 21 when average concentrations would be near, or exceed, the objective.
- 22 In comparison, when utilizing the chloride-EC relationship to model monthly average chloride 23 concentrations for the 16-year period, trends in frequency of exceedance generally agreed, but use 24 of assimilative capacity were predicted to be larger at some locations (Appendix 8G, Chloride, Table 25 Cl-40 and Table Cl-42). Specifically, while the model predicted exceedance frequency would 26 decrease at the Contra Costa Canal at Pumping Plant #1 and Rock Slough locations, use of 27 assimilative capacity would increase substantially for the months of February through June. (i.e., 28 maximum of 81% in March for the modeled drought period). Due to such seasonal long-term 29 average water quality degradation at these locations, the potential exists for substantial adverse 30 effects on the municipal and industrial beneficial uses through reduced opportunity for diversion of 31 water with acceptable chloride levels.
- 32 303(d) Listed Water Bodies

With respect to the 303(d) listing for chloride in Tom Paine Slough, the monthly average chloride
concentrations for the 16-year period modeled at Old River at Tracy Road, which represents the
nearest DSM2-modeled location to Tom Paine in the south Delta, would generally be similar
compared to Existing Conditions and No Action Alternative, and thus, would not be further degraded
on a long-term basis (Appendix 8G, Figure Cl-10).

- With respect to Suisun Marsh, the monthly average chloride concentrations for the 16-year period
  modeled would generally increase compared to Existing Conditions and No Action Alternative in
  some months during October through May at the Sacramento River at Collinsville (Appendix 8G,
  Figure Cl-11), Mallard Island (Appendix 8G, Figure Cl-9), and increase substantially at Montezuma
  Slough at Beldon's Landing (i.e., over a doubling of concentration in December through February)
- 43 (Appendix 8G, Figure Cl-12), Although modeling of Alternative 6A assumed no operation of the
- 44 Montezuma Slough Salinity Control Gates, the project description assumes continued operation of

1 the Salinity Control Gates, consistent with assumptions included in the No Action Alternative. A 2 sensitivity analysis modeling run conducted for Alternative 4 with the gates operational consistent 3 with the No Action Alternative resulted in substantially lower EC levels than indicated in the original 4 Alternative 4 modeling results for Suisun Marsh, but EC levels were still somewhat higher than EC 5 levels under Existing Conditions for several locations and months. Although chloride was not 6 specifically modeled in this sensitivity analysis, it is expected that chloride concentrations would be 7 nearly proportional to EC levels in Suisun Marsh. Another modeling run with the gates operational 8 and restoration areas removed resulted in EC levels nearly equivalent to Existing Conditions, 9 indicating that design and siting of restoration areas has notable bearing on EC levels at different 10 locations within Suisun Marsh (see Appendix 8H, Attachment 1, for more information on these 11 sensitivity analyses). These analyses also indicate that increases in salinity are related primarily to 12 the hydrodynamic effects of CM4, not operational components of CM1. Based on the sensitivity 13 analyses, optimizing the design and siting of restoration areas may limit the magnitude of long-term 14 chloride increases in the Marsh. However, the chloride concentration increases at certain locations 15 could be substantial, depending on siting and design of restoration areas. Thus, these increased 16 chloride levels in Suisun Marsh are considered to contribute to additional, measureable long-term 17 degradation that potentially would adversely affect the necessary actions to reduce chloride loading for any TMDL that is developed. 18

### 19 SWP/CVP Export Service Areas

20 Under Alternative 6A, long-term average chloride concentrations based on the mass balance 21 analysis of modeling results for the 16-year period modeled at the Banks and Jones pumping plants 22 would decrease by approximately 95% relative to Existing Conditions and No Action Alternative 23 (Appendix 8G, Chloride, Table Cl-37). The modeled low-frequency exceedances of objectives present 24 under the Existing Conditions and No Action Alternative would be eliminated under Alternative 6A 25 (Appendix 8G, Chloride, Table Cl-39). Consequently, water exported into the SWP/CVP service area 26 would generally be improved with regards to chloride relative to Existing Conditions and No Action 27 Alternative conditions.

- Results of the modeling approach which used relationships between EC and chloride (see Section
  8.3.1.3) were consistent with the discussion above, and assessment of chloride using these data
  results in the same conclusions as are presented above for the mass-balance approach (Appendix
  8G, *Chloride*, Table Cl-38 and Table Cl-40).
- Commensurate with the reduced chloride concentrations in water exported to the service area,
   reduced chloride loading in the lower San Joaquin River would be anticipated which would likely
   alleviate or lessen any expected increase in chloride at Vernalis related to decreased annual average
   San Joaquin River flows (see discussion of Upstream of the Delta).
- 36 Maintenance of SWP and CVP facilities would not be expected to create new sources of chloride or 37 contribute towards a substantial change in existing sources of chloride in the affected environment.
- 37 contribute towards a substantial change in existing sources of chloride in the affected environment.
   38 Maintenance activities would not be expected to cause any substantial change in chloride such that
- 39 any long-term water quality degradation would occur, thus, beneficial uses would not be adversely
- 40 affected anywhere in the affected environment.
- 41 **NEPA Effects:** In summary, relative to the No Action Alternative conditions, Alternative 6A would
- 42 result in substantial seasonal use of assimilative capacity at Contra Costa Pumping Plant #1, Antioch,
- 43 and Rock Slough, and could result in increased concentrations with respect to the 303(d)
- 44 impairment in Suisun Marsh. The predicted chloride increases constitute an adverse effect on water

- quality (see Mitigation Measure WQ-7; implementation of this measure along with a separate other
   commitment relating to the potential increased chloride treatment costs would reduce these
- 3 effects). Additionally, the predicted changes relative to the No Action Alternative conditions indicate
- 4 that in addition to the effects of climate change/sea level rise, implementation of CM1 and CM4
- 5 under Alternative 6A would contribute substantially to the adverse water quality effects.

*CEQA Conclusion*: Key findings discussed in the effects assessment provided above are summarized
 here, and are then compared to the CEQA thresholds of significance (defined in Section 8.3.2) for the
 purpose of making the CEQA impact determination for this constituent. For additional details on the
 effects assessment findings that support this CEQA impact determination, see the effects assessment
 discussion that immediately precedes this conclusion.

11 Chloride is not a constituent of concern in the Sacramento River watershed upstream of the Delta,

thus river flow rate and reservoir storage reductions that would occur under the Alternative 6A,
relative to Existing Conditions, would not be expected to result in a substantial adverse change in
chloride levels. Additionally, relative to Existing Conditions, the Alternative 6A would not result in
reductions in river flow rates (i.e., less dilution) or increased chloride loading such that there would
be any substantial increase in chloride concentrations upstream of the Delta in the San Joaquin River
watershed.

- 18 Relative to Existing Conditions, Alternative 6A operations would result in substantially reduced 19 chloride concentrations in the Delta such that exceedances of the 250 mg/L Bay-Delta WQCP 20 objective at the San Joaquin River at Antioch and Mallard Slough would be reduced. Nevertheless, 21 due to the substantial seasonal use of assimilative capacity at Contra Costa Pumping Plant #1 and 22 Rock Slough, the potential exists for adverse effects on the municipal and industrial beneficial uses 23 at these locations (see Mitigation Measure WQ-7 below; implementation of this measure along with 24 a separate other commitment relating to the potential increased chloride treatment costs would 25 reduce these effects). Moreover, the modeled increased chloride concentrations and degradation in 26 the western Delta could still occur and further contribute, at measurable levels, to the existing 27 303(d) listed impairment due to chloride in Suisun Marsh for the protection of fish and wildlife. 28 Based on these findings, this impact is determined to be significant due to increased degradation 29 relative to the 250 mg/L objective in the western Delta as well as potential increased degradation 30 relative to the 303(d) listing in Suisun Marsh.
- Chloride concentrations would be reduced in water exported from the Delta to the CVP/SWP Export
   Service Areas, thus reflecting a potential improvement to chloride loading in the lower San Joaquin
   River.

Chloride is not a bioaccumulative constituent, thus any increased concentrations under Alternative
 6A would not result in substantial chloride bioaccumulation impacts on aquatic life or humans.
 Alternative 6A maintenance would not result in any substantial changes in chloride concentration

- upstream of the Delta or in the SWP/CVP Export Service Areas. However, based on these findings,
   this impact is determined to be significant due to increased chloride concentrations and degradation
- in Suisun Marsh and its effects on fish and wildlife beneficial uses.
- 40 While mitigation measures to reduce these water quality effects in affected water bodies to less-
- 41 than-significant levels are not available, implementation of Mitigation Measure WQ-7 is
- 42 recommended to attempt to reduce the effect that increased chloride concentrations may have on
- 43 Delta beneficial uses. However, because the effectiveness of this mitigation measure to result in
- 44 feasible measures for reducing water quality effects is uncertain, this impact is considered to remain

significant and unavoidable. Please see Mitigation Measure WQ-7 under Impact WQ-7 in the
 discussion of Alternative 1A.

3 In addition to and to supplement Mitigation Measure WQ-7, the BDCP proponents have incorporated 4 into the BDCP, as set forth in EIR/EIS Appendix 3B, Environmental Commitments, AMMs, and CMs, a 5 separate other commitment to address the potential increased water treatment costs that could 6 result from chloride concentration effects on municipal, industrial and agricultural water purveyor 7 operations. Potential options for making use of this financial commitment include funding or 8 providing other assistance towards acquiring alternative water supplies or towards modifying 9 existing operations when chloride concentrations at a particular location reduce opportunities to 10 operate existing water supply diversion facilities. Please refer to Appendix 3B for the full list of 11 potential actions that could be taken pursuant to this commitment in order to reduce the water quality treatment costs associated with water quality effects relating to chloride, electrical 12 13 conductivity, and bromide.

- 14Mitigation Measure WQ-7: Conduct Additional Evaluation and Modeling of Increased15Chloride Levels and Develop and Implement Phased Mitigation Actions
- 16 Please see Mitigation Measure WQ-7 under Impact WQ-7 in the discussion of Alternative 1A.

## 17 Impact WQ-8: Effects on Chloride Concentrations Resulting from Implementation of CM2 18 CM21

- 19 **NEPA Effects:** Under Alternative 6A, the types and geographic extent of effects on chloride 20 concentrations in the Delta as a result of implementation of the other conservation measures (i.e., 21 CM2–CM21) would be similar to, and undistinguishable from, those effects previously described for 22 Alternative 1A. The conservation measures would present no new direct sources of chloride to the 23 affected environment. Moreover, some habitat restoration conservation measures (CM4-10) would 24 occur on lands within the Delta currently used for irrigated agriculture, thus replacing agricultural 25 land uses with restored tidal wetlands, floodplain, and related channel margin and off-channel 26 habitats. The potential reduction in irrigated lands within the Delta may result in reduced 27 discharges of agricultural field drainage with elevated chloride concentrations, which would be 28 considered an improvement compared to No Action Alternative conditions.
- In summary, based on the discussion above, the effects on chloride from implementing CM2-CM21are considered to be not adverse.
- 31 *CEQA Conclusion*: Implementation of the CM2–CM21 for Alternative 6A would not present new or 32 substantially changed sources of chloride to the affected environment upstream of the Delta, within 33 Delta, or in the SWP/CVP service area. Replacement of irrigated agricultural land uses in the Delta 34 with habitat restoration conservation measures may result in some reduction in discharge of 35 agricultural field drainage with elevated chloride concentrations, thus resulting in improved water 36 quality conditions. Based on these findings, this impact is considered to be less than significant. No 37 mitigation is required.

## Impact WQ-9: Effects on Dissolved Oxygen Resulting from Facilities Operations and Maintenance (CM1)

40 *NEPA Effects*: Effects of CM1 on DO under Alternative 6A would be the same as those discussed for
41 Alternative 1A and are considered to not be adverse.

*CEQA Conclusion*: Effects of CM1 on DO under Alternative 6A would be similar to those discussed
 for Alternative 1A, and are summarized here, then compared to the CEQA thresholds of significance
 (defined in Section 8.3.2) for the purpose of making the CEQA impact determination for this
 constituent. For additional details on the effects assessment findings that support this CEQA impact
 determination, see the effects assessment discussion under the Alternative 1A.

6 Reservoir storage reductions that would occur under Alternative 6A, relative to Existing Conditions, 7 would not be expected to result in a substantial adverse change in DO levels in the reservoirs, 8 because oxygen sources (surface water aeration, aerated inflows, vertical mixing) would remain. 9 Similarly, river flow rate reductions that would occur would not be expected to result in a 10 substantial adverse change in DO levels in the rivers upstream of the Delta, given that mean monthly 11 flows would remain within the ranges historically seen under Existing Conditions and the affected 12 river are large and turbulent. Any reduced DO saturation level that may be caused by increased 13 water temperature would not be expected to cause DO levels to be outside of the range seen 14 historically. Finally, amounts of oxygen demanding substances and salinity would not be expected to 15 change sufficiently to affect DO levels.

16 It is expected there would be no substantial change in Delta DO levels in response to a shift in the 17 Delta source water percentages under this alternative or substantial degradation of these water 18 bodies, with regard to DO. DO levels would be affected by nutrient loading, which the state has 19 begun to aggressively regulate the discharges of, and this loading would not be expected to lower DO 20 levels relative to Existing Conditions based on historical DO levels. Further, the anticipated changes 21 in salinity would have relatively minor effects on DO levels, and tidal exchange, which contribute to 22 the reaeration of Delta waters would not be expected to change substantially.

There is not expected to be substantial, if even measurable, changes in DO levels in the SWP/CVP
Export Service Areas waters under Alternative 6A, relative to Existing Conditions. Because the
biochemical oxygen demand of the exported water would not be expected to substantially differ
from that under Existing Conditions (due to ever increasing water quality regulations), canal
turbulence and exposure of the water to the atmosphere and the algal communities that exist within
the canals would establish an equilibrium for DO levels within the canals. The same would occur in
downstream reservoirs.

30 Therefore, this alternative is not expected to cause additional exceedance of applicable water quality 31 objectives by frequency, magnitude, and geographic extent that would result in significant impacts 32 on any beneficial uses within affected water bodies. Because no substantial changes in DO levels are 33 expected, long-term water quality degradation would not be expected to occur, and, thus, beneficial 34 uses would not be adversely affected. Various Delta waterways are 303(d)-listed for low DO, but 35 because no substantial decreases in DO levels would be expected, greater degradation and DOrelated impairment of these areas would not be expected. This impact would be less than significant. 36 37 No mitigation is required.

#### 38 Impact WQ-10: Effects on Dissolved Oxygen Resulting from Implementation of CM2-CM21

- 39 *NEPA Effects*: Effects of CM2–CM21 on DO under Alternative 6A would be the same as those
   40 discussed for Alternative 1A and are considered to not be adverse.
- 41 *CEQA Conclusion*: CM2–CM21 proposed under Alternative 6A would be similar to conservation
   42 measures proposed under Alternative 1A. As such, effects on DO resulting from the implementation

of CM2-CM21 would be similar to those previously discussed for Alternative 1A. This impact is
 considered to be less than significant. No mitigation is required.

## Impact WQ-11: Effects on Electrical Conductivity Concentrations Resulting from Facilities Operations and Maintenance (CM1)

### 5 **Upstream of the Delta**

For the same reasons stated for the No Action Alternative, EC levels (highs, lows, typical conditions)
in the Sacramento River and its tributaries, the eastside tributaries, their associated reservoirs, and
the San Joaquin River upstream of the Delta under Alternative 6A are not expected to be outside the
ranges occurring under Existing Conditions or would occur under the No Action Alternative. Any
minor changes in EC levels that could occur under Alternative 6A in water bodies upstream of the
Delta would not be of sufficient magnitude, frequency and geographic extent that would cause
adverse effects on beneficial uses or substantially degrade water quality with regard to EC.

### 13 **Delta**

Modeling scenarios included assumptions regarding how certain habitat restoration activities (CM2
and CM4) would affect Delta hydrodynamics, To the extent that restoration actions alter
hydrodynamics within the Delta region, which affects mixing of source waters, these effects are
included in this assessment of operations-related water quality changes (i.e., CM1). Other effects of
CM2–CM21 not attributable to hydrodynamics, for example, additional loading of a constituent to
the Delta, are discussed within the impact header for CM2–CM21. See section 8.3.1.3 for more
information.

Relative to Existing Conditions, Alternative 6A would result in an increase in the number of days the
Bay-Delta WQCP EC objectives for fish and wildlife protection (which apply during April and May in
all but critical water year types) would be exceeded in the San Joaquin River at Jersey Point and
Prisoners Point (Appendix 8H, *Electrical Conductivity*, Table EC-6), and an increase in exceedance of
the agricultural EC objective for the Sacramento River at Emmaton.

26 The percentage of days the fish and wildlife EC objective would be exceeded at Jersey Point for the 27 entire period modeled (1976–1991) would increase from 0% under Existing Conditions to 3% 28 under Alternative 6A, and the percentage of days out of compliance with the EC objective would 29 increase from 0% under Existing Conditions to 5% under Alternative 6A. The percentage of days the 30 EC objective would be exceeded at Prisoners Point for the entire period modeled would increase 31 from 6% under Existing Conditions to 40% under Alternative 6A, and the percentage of days out of 32 compliance with the EC objective would increase from 10% under Existing Conditions to 40% under 33 Alternative 6A. Sensitivity analyses conducted for Alternative 4 Scenario H3 indicated that removing 34 all tidal restoration areas would reduce the number of exceedances, but there would still be 35 substantially more exceedances than under Existing Conditions or the No Action Alternative. Results 36 of the sensitivity analyses indicate that the exceedances are partially a function of the operations of 37 the alternative itself, perhaps due to Head of Old River Barrier assumptions and south Delta export 38 differences (see Appendix 8H, Attachment 1, for more discussion of these sensitivity analyses). Due 39 to similarities in the nature of the exceedances between alternatives, the findings from these 40 analyses can be extended to this alternative as well. Appendix 8H, Attachment 2, contains a more 41 detailed assessment of the likelihood of these exceedances impacting aquatic life beneficial uses. 42 Specifically, Appendix 8H, Attachment 2, discusses whether these exceedances might have indirect

- effects on striped bass spawning in the Delta, and concludes that the high level of uncertainty
   precludes making a definitive determination.
- At Emmaton, the percentage of days the EC objective would be exceeded would increase from 6%
  under Existing Conditions to 32% under Alternative 6A, and the percentage of days out of
  compliance would increase from 11% under Existing Conditions to 44% under Alternative 6A.
- 6 Average EC levels at the western and southern Delta compliance locations and San Joaquin River at 7 San Andreas Landing (an interior Delta location) would decrease from 2–56% for the entire period 8 modeled and 3–52% during the drought period modeled (1987–1991) (Appendix 8H, *Electrical* 9 Conductivity, Table EC-17). In the S. Fork Mokelumne River at Terminous, average EC would 10 increase 7% for the entire period modeled and 6% during the drought period modeled. Average EC 11 in the S. Fork Mokelumne River at Terminous (an interior Delta location) would increase during all 12 months (Appendix 8H, Table EC-17). The western Delta is Clean Water Act section 303(d) listed as 13 impaired due to elevated EC and there would be an increased exceedance of the EC objective at 14 Emmaton. Thus, relative to Existing Conditions, Alternative 6A could contribute to additional 15 impairment of section 303(d) listed waters. The comparison to Existing Conditions reflects changes 16 in EC due to both Alternative 6A operations (including north Delta intake capacity of 15,000 cfs and 17 numerous other components of Operational Scenario D) and climate change/sea level rise.
- 18 Relative to the No Action Alternative, the change in percentage compliance with Bay-Delta WQCP EC 19 objectives under Alternative 6A would be similar to that described above relative to Existing 20 Conditions for the Sacramento River at Emmaton, and the San Joaquin River at Jersey Point and 21 Prisoners Point. In addition, there would also be a slight increase (<1%) in the percentage of days 22 the EC objective would be exceeded in Old River at Tracy Bridge for the entire period modeled. For 23 the entire period modeled, average EC levels would increase at: S. Fork Mokelumne River at 24 Terminous; San Joaquin River at Brandt Bridge and Prisoners Point; and Old River at Tracy Bridge. 25 The greatest average EC increase would occur in the S. Fork Mokelumne River at Terminous (8%); 26 the average EC increase at the other locations would be <1-3% (Appendix 8H, *Electrical* 27 *Conductivity*, Table EC-17). During the drought period modeled, average EC would increase at the 28 same locations, except San Joaquin River at Prisoners Point. The greatest average EC increase during 29 the drought period modeled would occur in the S. Fork Mokelumne River at Terminous (7%); the 30 increase at the other locations would be 1–2% (Appendix 8H, Table EC-17). Given that the western Delta is Clean Water Act section 303(d) listed as impaired due to elevated EC, the increase in the 31 32 incidence of exceedance of EC objectives at Emmaton, relative to the No Action Alternative, has the 33 potential to contribute to additional impairment and potentially adversely affect beneficial uses. The 34 comparison to the No Action Alternative reflects changes in EC due only to Alternative 6A 35 operations (including north Delta intake capacity of 15,000 cfs and numerous other components of 36 Operational Scenario D).
- 37 For Suisun Marsh, October–May is the period when Bay-Delta WOCP EC objectives for protection of 38 fish and wildlife apply. Long-term average EC would increase under Alternative 6A, relative to 39 Existing Conditions, during the months of April and May by 0.2–0.4 mS/cm in the Sacramento River 40 at Collinsville (Appendix 8H, *Electrical Conductivity*, Table EC-21). Long-term average EC would 41 decrease relative to Existing Conditions in Montezuma Slough at National Steel during October-May (Appendix 8H, Table EC-22). The most substantial increase would occur near Beldon Landing, with 42 43 long-term average EC levels increasing by 0.8-2.2 mS/cm, depending on the month, nearly doubling 44 during some months the long-term average EC relative to Existing Conditions (Appendix 8H, Table 45 EC-23). Sunrise Duck Club and Volanti Slough also would have long-term average EC increases

- 1 during February–May of 0.4–1.7 mS/cm (Appendix 8H, Tables EC-24 and EC-25). Modeling of this 2 alternative assumed no operation of the Montezuma Slough Salinity Control Gates, but the project 3 description assumes continued operation of the Salinity Control Gates, consistent with assumptions 4 included in the No Action Alternative. A sensitivity analysis modeling run conducted for Alternative 5 4 Scenario H3 with the gates operational consistent with the No Action Alternative resulted in 6 substantially lower EC levels than indicated in the original Alternative 4 modeling results, but EC 7 levels were still somewhat higher than EC levels under Existing Conditions and the No Action 8 Alternative for several locations and months. Another modeling run with the gates operational and 9 restoration areas removed resulted in EC levels nearly equivalent to Existing Conditions and the No 10 Action Alternative, indicating that design and siting of restoration areas has notable bearing on EC 11 levels at different locations within Suisun Marsh (see Appendix 8H, Attachment 1, for more 12 information on these sensitivity analyses). These analyses also indicate that increases are related 13 primarily to the hydrodynamic effects of CM4, not operational components of CM1. Based on the 14 sensitivity analyses, optimizing the design and siting of restoration areas may limit the magnitude of 15 long-term EC increases to be on the order of 1 mS/cm or less. Due to similarities in the nature of the 16 EC increases between alternatives, the findings from these analyses can be extended to this 17 alternative as well.
- 18 The degree to which the long-term average EC increases in Suisun Marsh would cause exceedance of 19 Bay-Delta WQCP objectives is unknown, because these objectives are expressed as a monthly 20 average of daily high tide EC, which does not have to be met if it can be demonstrated "equivalent or 21 better protection will be provided at the location" (State Water Resources Control Board 2006:14). 22 The long-term average EC increase may, or may not, contribute to adverse effects on beneficial uses, 23 depending on how and when wetlands are flooded, soil leaching cycles, how agricultural use of 24 water is managed, and future actions taken with respect to the marsh. However, the EC increases at 25 certain locations could be substantial, depending on siting and design of restoration areas, and it is 26 uncertain the degree to which current management plans for the Suisun Marsh would be able to 27 address these substantially higher EC levels and protect beneficial uses. Thus, these increased EC 28 levels in Suisun Marsh are considered to have a potentially adverse effect on marsh beneficial uses. 29 Long-term average EC increases in Suisun Marsh under Alternative 6A relative to the No Action 30 Alternative would be similar to the increases relative to Existing Conditions. Suisun Marsh also is 31 section 303(d) listed as impaired due to elevated EC, and the potential increases in long-term 32 average EC concentrations could contribute to additional impairment.

#### 33 SWP/CVP Export Service Areas

- At the Banks and Jones pumping plants, Alternative 6A would result in no exceedances of the Bay Delta WQCP's 1,000 µmhos/cm EC objective for the entire period modeled (Appendix 8H, *Electrical Conductivity*, Table EC-10). Thus, there would be no adverse effect on the beneficial uses in the
   SWP/CVP Export Service Areas using water pumped at this location under the Alternative 6A.
- At the Banks pumping plant, relative to Existing Conditions, average EC levels under Alternative 6A
   would decrease substantially on average: 67% for the entire period modeled and 73% during the
   drought period modeled. Relative to the No Action Alternative, average EC levels would decrease by
- 41 64% for the entire period modeled and 71% during the drought period modeled. (Appendix 8H,
- 42 Table EC-17)
- At the Jones pumping plant, relative to Existing Conditions, average EC levels under Alternative 6A
  would also decrease substantially: 68% for the entire period modeled and 74% during the drought

- period modeled. Relative to the No Action Alternative, average EC levels would decrease by 67% for
   the entire period modeled and 73% during the drought period modeled. (Appendix 8H, Table EC-17)
- Based on the decreases in long-term average EC levels that would occur at the Banks and Jones
   pumping plants, Alternative 6A would not cause degradation of water quality with respect to EC in
   the SWP/CVP Export Service Areas; rather, Alternative 6A would improve long-term average EC
   conditions in the SWP/CVP Export Service Areas
- 6 conditions in the SWP/CVP Export Service Areas.
- Commensurate with the EC decrease in exported waters, an improvement in lower San Joaquin
  River average EC levels would be expected since EC in the lower San Joaquin River is, in part, related
  to irrigation water deliveries from the Delta. While the magnitude of this expected lower San
  Joaquin River improvement in EC is difficult to predict, the relative decrease in overall loading of ECelevating constituents to the Export Service Areas would likely alleviate or lessen any expected
  increase in EC at Vernalis related to decreased annual average San Joaquin River flows (see EC
  impact discussion under the No Action Alternative).
- 14 The export area of the Delta is listed on the state's CWA Section 303(d) list as impaired due to
- 15 elevated EC. Alternative 6A would result in lower average EC levels relative to Existing Conditions
- 16 and the No Action Alternative and, thus, would not contribute to additional beneficial use
- 17 impairment related to elevated EC in the SWP/CVP Export Service Areas waters.
- 18 **NEPA Effects:** In summary, the increased frequency of exceedance of EC objectives in the western 19 Delta under Alternative 6A, relative to the No Action Alternative, would contribute to adverse effects 20 on the agricultural beneficial uses. In addition, the increased frequency of exceedance of the San 21 Joaquin River at Prisoners Point and Jersey Point EC objectives and long-term and drought period 22 average EC at Prisoners Point could contribute to adverse effects on fish and wildlife beneficial uses 23 (specifically, indirect adverse effects on striped bass spawning), though there is a high degree of 24 uncertainty associated with this impact. The western and southern Delta are CWA section 303(d) 25 listed as impaired due to elevated EC, and the increase in incidence of exceedance of EC objectives in 26 the western portion of the Delta have the potential to contribute to additional beneficial use 27 impairment. The increases in long-term average EC levels that could occur in Suisun Marsh would 28 further degrade existing EC levels and could contribute to adverse effects on the fish and wildlife 29 beneficial uses. Suisun Marsh is section 303(d) listed as impaired due to elevated EC, and the 30 potential increases in long-term average EC levels could contribute to additional beneficial use 31 impairment. These increases in EC constitute an adverse effect on water quality. Mitigation Measure 32 WO-11 would be available to reduce these effects. Implementation of this measure along with a 33 separate other commitment as set forth in Appendix 3B, Environmental Commitments, AMMs, and 34 *CMs*, relating to the potential EC-related changes would reduce these effects.
- 35 **CEQA Conclusion:** Key findings discussed in the effects assessment provided above are summarized 36 here, and are then compared to the CEQA thresholds of significance (defined in Section 8.3.2) for the 37 purpose of making the CEQA impact determination for this constituent. For additional details on the 38 effects assessment findings that support this CEQA impact determination, see the effects assessment 39 discussion that immediately precedes this conclusion.
- River flow rate and reservoir storage reductions that would occur under Alternative 6A, relative to
  Existing Conditions, would not be expected to result in a substantial adverse change in EC levels in
  the reservoirs and rivers upstream of the Delta, given that: changes in the quality of watershed
  runoff and reservoir inflows would not be expected to occur in the future; the state's aggressive
- 44 regulation of point-source discharge effects on Delta salinity-elevating parameters and the expected

- 1 further regulation as salt management plans are developed; the salt-related TMDLs adopted and
- 2 being developed for the San Joaquin River; and the expected improvement in lower San Joaquin
- 3 River average EC levels commensurate with the lower EC of the irrigation water deliveries from the
- 4 Delta.
- Relative to Existing Conditions, Alternative 6A would not result in any substantial increases in longterm average EC levels in the SWP/CVP Export Service Areas. There would be no exceedance of the
  EC objective at the Jones and Banks pumping plants. Average EC levels for the entire period modeled
- 8 would decrease at both plants and, thus, this alternative would not contribute to additional
- 9 beneficial use impairment related to elevated EC in the SWP/CVP Export Service Areas waters.
  10 Rather, this alternative would improve long-term EC levels in the SWP/CVP Export Service Areas,
- 11 relative to Existing Conditions.
- 12 Alternative 6A would result in an increase in the frequency with which Bay-Delta WQCP EC 13 objectives for fish and wildlife protection are exceeded in the San Joaquin River at Jersey Point (from 14 0% under Existing Conditions to 3% under Alternative 6A) and Prisoners Point (from 6% under 15 Existing Conditions to 40% under Alternative 6A), and an increase in the EC agricultural objectives at Emmaton for the entire period modeled (1976–1991). Because EC is not bioaccumulative, the 16 17 increases in long-term average EC levels would not directly cause bioaccumulative problems in 18 aquatic life or humans. Portions of the Delta on the Clean Water Act section 303(d) list as impaired 19 due to elevated EC would not have increased long-term average EC levels relative to Existing 20 Conditions, However, at Emmaton, which is in the western Delta, there would be an increased 21 frequency of exceedance of the EC objective. Thus, Alternative 6A could contribute to additional 22 impairment of section 303(d) listed waters. The increased frequency of exceedance of fish and 23 wildlife EC objectives at Prisoners Point and Jersey Point could adversely affect aquatic life 24 beneficial uses specifically, indirect adverse effects on striped bass spawning), though there is a high 25 degree of uncertainty associated with this impact. This impact is considered to be significant.
- 26 Further, relative to Existing Conditions, Alternative 6A could result in substantial increases in long-27 term average EC during the months of October through May in Suisun Marsh. The increases in long-28 term average EC levels that would occur in Suisun Marsh could further degrade existing EC levels 29 and thus contribute additionally to adverse effects on the fish and wildlife beneficial uses. Because 30 EC is not bioaccumulative, the increases in long-term average EC levels would not directly cause bioaccumulative problems in wildlife. Suisun Marsh is Clean Water Act section 303(d) listed for 31 32 elevated EC and the increases in long-term average EC that would occur in the marsh could make 33 beneficial use impairment measurably worse. This impact is considered to be significant.
- 34 Implementation of Mitigation Measure WO-11 along with a separate other commitment relating to 35 the potential increased costs associated with EC-related changes would reduce these effects. While mitigation measures to reduce these water quality effects in affected water bodies to less-than-36 37 significant levels are not available, implementation of Mitigation Measure WQ-11 is recommended 38 to attempt to reduce the effect that increased EC concentrations may have on Delta beneficial uses. 39 However, because the effectiveness of this mitigation measure to result in feasible measures for 40 reducing water quality effects is uncertain, this impact is considered to remain significant and 41 unavoidable. Please see Mitigation Measure WQ-11 under Impact WQ-11 in the discussion of 42 Alternative 1A.
- In addition to and to supplement Mitigation Measure WQ-11, the BDCP proponents have
  incorporated into the BDCP, as set forth in EIR/EIS Appendix 3B, *Environmental Commitments,*

1 AMMs, and CMs, a separate other commitment to address the potential increased water treatment 2 costs that could result from EC concentration effects on municipal, industrial and agricultural water 3 purveyor operations. Potential options for making use of this financial commitment include funding 4 or providing other assistance towards acquiring alternative water supplies or towards modifying 5 existing operations when EC concentrations at a particular location reduce opportunities to operate 6 existing water supply diversion facilities. Please refer to Appendix 3B for the full list of potential 7 actions that could be taken pursuant to this commitment in order to reduce the water quality 8 treatment costs associated with water quality effects relating to chloride, electrical conductivity, and 9 bromide.

## Mitigation Measure WQ-11: Avoid, Minimize, or Offset, as Feasible, Reduced Water Quality Conditions

12 Please see Mitigation Measure WQ-11 under Impact WQ-11 in the discussion of Alternative 1A.

### 13 Impact WQ-12: Effects on Electrical Conductivity Resulting from Implementation of CM2 14 CM21

- *NEPA Effects*: Effects of CM2–CM21 on EC under Alternative 6A would be the same as those
   discussed for Alternative 1A and are considered not to be adverse.
- *CEQA Conclusion*: CM2-CM21 proposed under Alternative 6A would be similar to conservation
   measures proposed under Alternative 1A. As such, effects on EC resulting from the implementation
   of CM2-CM21 would be similar to those previously discussed for Alternative 1A. This impact is
   considered to be less than significant. No mitigation is required.

## Impact WQ-13: Effects on Mercury Concentrations Resulting from Facilities Operations and Maintenance (CM1)

### 23 Upstream of the Delta

Under the Alternative 6A, the magnitude and timing of reservoir releases and river flows upstream
of the Delta in the Sacramento River watershed and eastside tributaries would be altered, relative to
Existing Conditions and the No Action Alternative.

27 The Sacramento River at Freeport and San Joaquin River at Vernalis (as summarized for water 28 quality average concentrations in Tables 8-48 and 8-49) were examined for flow/concentration 29 relationships for mercury and methylmercury. No significant, predictive regression relationships 30 were discovered for mercury or methylmercury, except for total mercury with flow at Freeport 31 (monthly or annual) (Appendix 8I, Figures I-10 through I-13). Such a positive relationship between 32 total mercury and flow is to be expected based on the association of mercury with suspended 33 sediment and the mobilization of sediments during storm flows. However, the changes in flow in the 34 Sacramento River under Alternative 6A relative to Existing Conditions and the No Action Alternative 35 are not of the magnitude of storm flows, in which substantial sediment-associated mercury is 36 mobilized. Therefore mercury loading should not be substantially different due to changes in flow. 37 In addition, even though it may be flow-affected, total mercury concentrations remain well below 38 criteria at upstream locations. Any negligible changes in mercury concentrations that may occur in 39 the water bodies of the affected environment located upstream of the Delta would not be of 40 frequency, magnitude, and geographic extent that would adversely affect any beneficial uses or substantially degrade the quality of these water bodies as related to mercury. Both waterborne 41

- 1 methylmercury concentrations and largemouth bass fillet mercury concentrations are expected to
- 2 remain above guidance levels at upstream of Delta locations, but will not change substantially
- 3 relative to Existing Conditions or the No Action Alternative due to changes in flows under
- 4 Alternative 6A.
- 5 The upstream of Delta areas in the north will benefit from the implementation of the Cache Creek,
- 6 Sulfur Creek, Harley Gulch, and Clear Lake Mercury TMDLs and the State Water Board's Statewide
- 7 Mercury Control Program. These projects will target specific sources of mercury and methylation
- 8 upstream of the Delta and could result in net improvement to Delta mercury loading in the future.
  9 The implementation of these projects could help to ensure that upstream of Delta environments will
- 10 not be substantially degraded for water quality with respect to mercury or methylmercury.

### 11 **Delta**

- 12 Modeling scenarios included assumptions regarding how certain habitat restoration activities (CM2
- 13 and CM4) would affect Delta hydrodynamics, To the extent that restoration actions alter
- 14 hydrodynamics within the Delta region, which affects mixing of source waters, these effects are
- 15 included in this assessment of operations-related water quality changes (i.e., CM1). Other effects of
- 16 CM2–CM21 not attributable to hydrodynamics, for example, additional loading of a constituent to
- 17 the Delta, are discussed within the impact header for CM2–CM21. See section 8.3.1.3 for more
- 18 information.
- 19 The water quality impacts of waterborne concentrations of mercury and methylmercury and fish 20 tissue mercury concentrations were evaluated for 9 Delta locations. The analysis of percentage 21 change in assimilative capacity of waterborne total mercury of Alternative 6A relative to the 25 ng/L 22 ecological risk benchmark as compared to Existing Conditions showed the greatest decrease to be 9.2% at the Contra Costa Pumping Plant, 9.1% at the Contra Costa Pumping Plant relative to the No 23 24 Action Alternative (Figures 8-53a and 8-54a). These changes are not expected to result in adverse 25 effects to beneficial use. Similarly, changes in methylmercury concentration are expected to be 26 relatively small. The greatest annual average methylmercury concentration for drought conditions 27 was 0.165 ng/L for the San Joaquin River at Buckley Cove which was slightly higher than Existing 28 Conditions (0.161 ng/L) and slightly lower than the No Action Alternative (0.167 ng/L) (Appendix 29 8I, Table I-6). All modeled input concentrations exceeded the methylmercury TMDL guidance 30 objective of 0.06 ng/L, therefore percentage change in assimilative capacity was not evaluated for 31 methylmercury.
- 32 Fish tissue estimates show substantial percentage increases in concentration and exceedance 33 quotients for mercury at some Delta locations. The greatest increases in exceedance quotients 34 (ranging from 33 to 64%) are expected for Franks Tract and Old River at Rock Slough relative to 35 Existing Conditions and the No Action Alternative (Figure 8-55a and 8-55b; Appendix 8I, Table I-36 13b). Because these increases are substantial, and it is evident that substantive increases are 37 expected at numerous locations throughout the Delta, these changes may be measurable in the 38 environment. See Appendix 8I for a discussion of the uncertainty associated with the fish tissue 39 estimates.

### 40 SWP/CVP Export Service Areas

The analysis of mercury and methylmercury in the SWP/CVP Export Service Areas was based on
 concentrations estimated at the Banks and Jones pumping plants. Both waterborne total and
 methylmercury concentrations for Alternative 6A are projected to be lower than Existing Conditions

- and the No Action Alternative (Appendix 8I, *Mercury*, Figures I-4 and I-5). Therefore, mercury shows
   an increased assimilative capacity at these locations (Figures 8-53a and 8-54a).
- 3 The largest improvements in bass tissue mercury concentrations and exceedance quotients for
- 4 Alternative 6A, relative to Existing Conditions and the No Action Alternative at any location within
- 5 the Delta are expected for the export pump locations (specifically, at Jones Pumping plant, 41%
- 6 improvement relative to Existing Conditions, 43% relative to the No Action Alternative) (Figures 8-
- 7 55a and 8-55b; Appendix 8I, *Mercury*, Table I-13b).
- 8 **NEPA Effects:** Based on the above discussion, the effects of mercury and methylmercury in
- 9 comparison of Alternative 6A to the No Action Alternative (as waterborne and bioaccumulated
  10 forms) are considered to be adverse for the case of fish tissue bioaccumulation at some locations.
- 11 **CEQA Conclusion:** Key findings discussed in the effects assessment provided above are summarized 12 here, and are then compared to the CEQA thresholds of significance (defined in Section 8.3.2) for the 13 purpose of making the CEQA impact determination for this constituent. For additional details on the 14 effects assessment findings that support this CEQA impact determination, see the effects assessment 15 discussion that immediately precedes this conclusion.
- 16 Under Alternative 6A, greater water demands and climate change would alter the magnitude and
- 17 timing of reservoir releases and river flows upstream of the Delta in the Sacramento River
- watershed and eastside tributaries, relative to Existing Conditions. Concentrations of mercury and
   methylmercury upstream of the Delta will not be substantially different relative to Existing
   Conditions due to the lack of important relationships between mercury/methylmercury
- 21 concentrations and flow for the major rivers.
- Methylmercury concentrations exceed criteria at all locations in the Delta and no assimilative
   capacity exists. Monthly average waterborne concentrations of total and methylmercury, over the
   period of record, are very similar to Existing Conditions, but showed notable increases at some
   locations. Estimates of fish tissue mercury concentrations show substantial increases would occur
   for several sites for Alternative 6A as compared to Existing Conditions for Delta sites.
- Assessment of effects of mercury in the SWP and CVP Export Service Areas were based on effects on
   mercury concentrations and fish tissue mercury concentrations at the Banks and Jones pumping
   plants. The Banks and Jones pumping plants are expected to show increased assimilative capacity
   for waterborne mercury and decreased fish tissue concentrations of mercury for Alternative 6A as
   compared to Existing Conditions.
- 32 As such, this alternative is not expected to cause additional exceedance of applicable water quality 33 objectives/criteria by frequency, magnitude, and geographic extent that would cause adverse effects 34 on any beneficial uses of waters in the affected environment. However, increases in fish tissue 35 mercury concentrations are substantial, and changes in fish tissue mercury concentrations would 36 make existing mercury-related impairment in the Delta measurably worse. In comparison to 37 Existing Conditions, Alternative 6A would increase levels of mercury by frequency, magnitude, and geographic extent such that the affected environment would be expected to have measurably higher 38 39 body burdens of mercury in aquatic organisms, thereby substantially increasing the health risks to 40 wildlife (including fish) or humans consuming those organisms. This impact is considered to be significant. Feasible or effective actions to reduce the effects on mercury resulting from CM1 are 41 42 unknown. General mercury management measures through CM12, or actions taken by other entities 43 or programs such as TMDL implementation, may minimize or reduce sources and inputs of mercury

- 1 to the Delta and methylmercury formation. However, it is uncertain whether this impact would be
- 2 reduced to a level that would be less than significant as a result of CM12 or other future actions.
- 3 Therefore, the impact would be significant and unavoidable.

# Impact WQ-14: Effects on Mercury Concentrations Resulting from Implementation of CM2 CM21

- 6 **NEPA Effects:** Some habitat restoration activities under Alternative 6A would occur on lands in the 7 Delta formerly used for irrigated agriculture. Tidal and other restoration proposed under 8 Alternative 6A have the potential to increase water residence times and increase accumulation of 9 organic sediments that are known to enhance methylmercury bioaccumulation in biota in the 10 restored habitat. Therefore, increases in mercury methylation in the habitat restoration areas is 11 possible but uncertain depending on the specific restoration design implemented at a particular 12 Delta location. Models to estimate the potential for methylmercury formation in restored areas are 13 not currently available. However, DSM2 modeling for Alternative 6A operations does incorporate 14 assumptions for certain habitat restoration activities proposed under CM2 and CM4 (see Section 15 8.3.1.3) that result in changes to Delta hydrodynamics compared to the No Action Alternative. These 16 modeled restoration assumptions provide some insight into potential hydrodynamic changes that 17 could be expected related to implementing CM2 and CM4 and are considered in the evaluation of the 18 potential for increased mercury and methylmercury concentrations under Alternative 6A.
- CM12 addresses the potential for methylmercury bioaccumulation associated with restoration
   activities and acknowledges the uncertainties associated with mitigating or minimizing this
   potential effect. CM12 proposes project-specific mercury management plans for restoration actions
   that will incorporate relevant approaches recommended in Phase 1 Methylmercury TMDL control
   studies. Specific approaches recommended under CM12 that are intended to minimize or mitigate
   for potential increases in methylmercury bioaccumulation at future restoration sites include:
- Characterizing mercury, methylmercury, organic carbon, iron, and sulfate concentrations to
   better inform restoration design,
- Sequestering methylmercury at restoration sites using low intensity chemical dosing
   techniques,
- Minimizing microbial methylation associated with anoxic conditions by reducing the amount of
   organic material at a restoration site,
- Designing restoration sites to enhance photo degeneration that converts methylmercury into a
   biologically unavailable, inorganic form of mercury,
- Remediating restoration site soils with iron to reduce methylation in sulfide rich soils, and
- Considering capping mercury laden sediments, where possible to reduce methylation potential
   at a site.
- 36 Because of the uncertainties associated with site-specific estimates of methylmercury
- 37 concentrations and the uncertainties in source modeling and tissue modeling, the effectiveness of
- 38 methylmercury management proposed under CM12 to reduce methylmercury concentrations would
- 39 need to be evaluated separately for each restoration effort, as part of design and implementation.
- 40 Because of this uncertainty and the known potential for methylmercury creation in the Delta this
- 41 potential effect of implementing CM2–CM21 is considered adverse.

1 **CEOA Conclusion:** There would be no substantial, long-term increase in mercury or methylmercury 2 concentrations or loads in the rivers and reservoirs upstream of the Delta or the waters exported to 3 the CVP and SWP service areas due to implementation of CM2–CM21 relative to Existing Conditions. 4 However, uptake of mercury from water and/or methylation of inorganic mercury may increase to 5 an unquantified degree as part of the creation of new, marshy, shallow, or organic-rich restoration 6 areas. Methylmercury is 303(d)-listed within the affected environment, and therefore any potential 7 measurable increase in methylmercury concentrations would make existing mercury-related 8 impairment measurably worse. Because mercury is bioaccumulative, increases in water-borne 9 mercury or methylmercury that could occur in some areas could bioaccumulate to somewhat 10 greater levels in aquatic organisms and would, in turn, pose health risks to fish, wildlife, or humans. 11 Design of restoration sites under Alternative 6A would be guided by CM12 which requires 12 development of site specific mercury management plans as restoration actions are implemented. 13 The effectiveness of minimization and mitigation actions implemented according to the mercury 14 management plans is not known at this time although the potential to reduce methylmercury 15 concentrations exists based on current research. Although the BDCP will implement CM12 with the 16 goal to reduce this potential effect the uncertainties related to site specific restoration conditions 17 and the potential for increases in methylmercury concentrations in the Delta result in this potential 18 impact being considered significant. No mitigation measures would be available until specific 19 restoration actions are proposed. Therefore this programmatic impact is considered significant and 20 unavoidable.

### Impact WQ-15: Effects on Nitrate Concentrations Resulting from Facilities Operations and Maintenance (CM1)

### 23 Upstream of the Delta

For the same reasons stated for the No Action Alternative, Alternative 6A would have negligible, if
any, impact on nitrate concentrations in the rivers and reservoirs upstream of the Delta in the
Sacramento River watershed relative to Existing Conditions and the No Action Alternative.

Under Alternative 6A, modeling indicates that long-term annual average flows on the San Joaquin
River would decrease by an estimated 6%, relative to Existing Conditions, and would remain
virtually the same relative to the No Action Alternative (Appendix 5A, *BDCP/California WaterFix FEIR/FEIS Modeling Technical Appendix*). Given these relatively small decreases in flows and the
weak correlation between nitrate and flows in the San Joaquin River (see Appendix 8J, *Nitrate*,
Figure 2), it is expected that nitrate concentrations in the San Joaquin River would be minimally
affected, if at all, by changes in flow rates under Alternative 6A.

Any negligible changes in nitrate-N concentrations that may occur in the water bodies of the affected
 environment located upstream of the Delta would not be of frequency, magnitude and geographic
 extent that would adversely affect any beneficial uses or substantially degrade the quality of these
 water bodies, with regards to nitrate.

#### 38 **Delta**

- 39 Modeling scenarios included assumptions regarding how certain habitat restoration activities (CM2
- 40 and CM4) would affect Delta hydrodynamics, To the extent that restoration actions alter
- 41 hydrodynamics within the Delta region, which affects mixing of source waters, these effects are
- 42 included in this assessment of operations-related water quality changes (i.e., CM1). Other effects of
- 43 CM2–CM21 not attributable to hydrodynamics, for example, additional loading of a constituent to

the Delta, are discussed within the impact header for CM2-CM21. See section 8.3.1.3 for more
 information.

3 Results of the mixing calculations indicate that under Alternative 6A, relative to Existing Conditions 4 and the No Action Alternative, nitrate concentrations throughout the Delta are anticipated to remain 5 low (<1.4 mg/L-N) relative to adopted objectives (Appendix 8J, Nitrate, Tables 22 and 23). Long-6 term average nitrate concentrations are anticipated to increase at most locations in the Delta. The 7 increase would be greatest at Franks Tract, Old River at Rock Slough, and Contra Costa Pumping 8 Plant #1 (all >100% increase). Long-term average concentrations were estimated to increase to 9 0.78, 1.23 and 1.33 mg/L-N for Franks Tract, Old River at Rock Slough, and Contra Costa Pumping 10 Plant #1, respectively, due primarily to increased San Joaquin River water percentage at these 11 locations (see Appendix 8D, Source Water Fingerprinting Results). Although changes at specific Delta 12 locations and for specific months may be substantial on a relative basis, the absolute concentration 13 of nitrate in Delta waters would remain low (<1.4 mg/L-N) in relation to the drinking water MCL of 14 10 mg/L-N, as well as all other thresholds identified in Table 8-50. No additional exceedances of the 15 MCL are anticipated at any location (Appendix 8], Table 22). On a monthly average basis and on a long term annual average basis, for all modeled years and for the drought period (1987–1991) only, 16 17 use of assimilative capacity available under Existing Conditions and the No Action Alternative, 18 relative to the drinking water MCL of 10 mg/L-N, was up to approximately 14% at Old River at Rock 19 Slough and Contra Costa Pumping Plant #1, and averaged approximately 8–9% on a long-term 20 average basis (Appendix 8], Table 24). Similarly, the use of available assimilative capacity at Franks 21 Tract was up to approximately 7%, and averaged 3–4% over the long term. The concentrations 22 estimated for these locations would not increase the likelihood of exceeding the 10 mg/L-N MCL, 23 nor would they increase the risk for adverse effects to beneficial uses. At all other locations, use of 24 assimilative capacity was negligible (<5%), except San Joaquin River at Buckley Cove in August, 25 which showed a 7.3% use of the assimilative capacity that was available under the No Action 26 Alternative, for the drought period (1987–1991) (Appendix 8J, Table 24).

Nitrate concentrations will likely be higher than the modeling results indicate in certain locations.
This includes in the Sacramento River between Freeport and Mallard Island and other areas in the
Delta downstream of Freeport that are influenced by Sacramento River water. These increases are
associated with ammonia and nitrate that are discharged from the SRWTP, which are not included in
the modeling.

- 32 Under Existing Conditions, most of the ammonia discharged from the SRWTP is converted to 33 nitrate downstream of the facility's discharge at Freeport, and thus, nitrate concentrations under Existing Conditions in these areas are expected to be higher than the modeling predicts, 34 35 the increase becoming greater with increasing distance downstream. However, the increase in 36 nitrate concentrations downstream of the SRWTP is expected to be small—the existing increase 37 appears to be from approximately 0.1 mg/L-N to approximately 0.4–0.5 mg/L-N over this reach, 38 due to approximately a 1:1 conversion of ammonia-N to nitrate-N (Central Valley Water Board 39 2010a:32).
- Under Alternative 6A, the planned upgrades to the SRWTP, which include nitrification/partial denitrification, would substantially decrease ammonia concentrations in the discharge, but would increase nitrate concentrations in the discharge up to 10 mg/L-N, which is substantially higher than under Existing Conditions.
- Overall, under Alternative 6A, the nitrogen load from the SRWTP discharge is expected to decrease (by up to 50%), relative to Existing Conditions, due to nitrification/partial

- dentrification ugrades at the SRWTP facility. Thus, while concentrations of nitrate downstream
   of the facility are expected to be higher than modeling results indicate for both Existing
   Conditions and Alternative 6A, the increase is expected to be greater under Existing Conditions
   than for Alternative 6A due to the upgrades that are assumed under Alternative 6A.
- 5 The other areas in which nitrate concentrations will be higher than the modeling results indicate are 6 immediately downstream of other wastewater treatment plants that practice nitrification, but not 7 denitrification (e.g., City of Rio Vista Beach WWTF, Town of Discovery Bay WWTF, City of Stockton 8 RWCF). For all such facilities in the Delta, the Regional Water Boards have issued NPDES permits 9 that allow discharge of wastewater containing nitrate into the Delta, and under these permits, the 10 State has determined that no beneficial uses are adversely affected by the discharge, and that the 11 discharger's use of available assimilative capacity of the water body is acceptable. When dilution is 12 necessary in order for the discharge to be in compliance with the Basin Plans (which incorporate the 13 10 mg/L-N MCL by reference), not all of the assimilative capacity of the receiving water is granted to 14 the discharger. Thus, limited decreases in flows are not anticipated to result in systemic 15 exceedances of the MCLs by these POTWs. Furthermore, NPDES permits are renewed on a 5-year 16 basis, and thus, if under changes in flows, dilution was no longer sufficient to maintain nitrate below 17 the MCL in the receiving water, the NPDES permit renewal process would address such cases.
- 18 Therefore, any increases in nitrate-N concentrations that may occur at certain locations within the
- Delta would not be of frequency, magnitude and geographic extent that would adversely affect any
   beneficial uses or substantially degrade the water quality at these locations, with regards to nitrate.

### 21 SWP/CVP Export Service Areas

- Assessment of effects of nitrate in the SWP and CVP Export Service Areas is based on effects onnitrate-N at the Banks and Jones pumping plants.
- 24 Results of the mixing calculations indicate that under Alternative 6A, relative to Existing Conditions 25 and the No Action Alternative, nitrate concentrations at Banks and Jones pumping plants are 26 anticipated to decrease on a long-term average annual basis, and on an average monthly basis for 27 every month of the year (Appendix 8], Nitrate, Tables 22 and 23). No additional exceedances of the 28 MCL are anticipated (Appendix 8], Table 22). On a monthly average basis and on a long term annual 29 average basis, for all modeled years and for the drought period (1987–1991) only, there was no use 30 of assimilative capacity available under Existing Conditions and the No Action Alternative, relative 31 to the 10 mg/L-N MCL, for both Banks and Jones pumping plants (Appendix 8J, Table 24).
- Therefore, implementation of this alternative is not expected to result in adverse effects to beneficial
   uses or substantially degrade the quality of exported water, with regards to nitrate.
- 34 *NEPA Effects*: In summary, based on the discussion above, the effects on nitrate from implementing
   35 CM1 are considered to be not adverse.
- 36 **CEQA Conclusion:** Key findings discussed in the effects assessment provided above are summarized 37 here, and are then compared to the CEQA thresholds of significance (defined in Section 8.3.2) for the 38 purpose of making the CEQA impact determination for this constituent. For additional details on the 39 effects assessment findings that support this CEQA impact determination, see the effects assessment 40 discussion that immediately precedes this conclusion.
- Nitrate-N concentrations are generally low in the reservoirs and rivers of the watersheds, owing to
   substantial dilution available for point sources and the lack of substantial nonpoint sources of

- nitrate-N upstream of the SRWTP in the Sacramento River watershed, and in the watersheds of the
  eastern tributaries (Cosumnes, Mokelumne, and Calaveras Rivers). Although higher in the San
  Joaquin River watershed, nitrate-N concentrations are not well-correlated with flow rates.
  Consequently, any modified reservoir operations and subsequent changes in river flows under
  Alternative 6A, relative to Existing Conditions, are expected to have negligible, if any, effects on
  reservoir and river nitrate-N concentrations upstream of Freeport in the Sacramento River
  watershed and upstream of the Delta in the San Joaquin River watershed.
- 8 In the Delta, results of the mixing calculations indicate that under Alternative 6A, relative to Existing
- 9 Conditions, nitrate concentrations throughout the Delta are anticipated to remain low (<1.4 mg/L-
- N) relative to adopted objectives. No additional exceedances of the MCL are anticipated at any
   location, and use of assimilative capacity available under Existing Conditions, relative to the
   drinking water MCL of 10 mg/L-N, was not of sufficient magnitude to increase the risk of
- drinking water MCL of 10 mg/L-N, was not of sufficient substantially effecting beneficial uses.
- 14Assessment of effects of nitrate in the SWP and CVP Export Service Areas is based on effects on15nitrate-N concentrations at the Banks and Jones pumping plants. Results of the mixing calculations16indicate that under Alternative 6A, relative to Existing Conditions, long-term average nitrate17concentrations at Banks and Jones pumping plants are anticipated to decrease. No additional18exceedances of the MCL are anticipated, and there was no use of assimilative capacity available19under Existing Conditions, relative to the MCL, for both Banks and Jones pumping plants for all20months.
- 21 Based on the above, this alternative is not expected to cause additional exceedance of applicable 22 water quality objectives/criteria by frequency, magnitude, and geographic extent that would cause 23 adverse effects on any beneficial uses of waters in the affected environment. No long-term water 24 quality degradation is expected to occur such that exceedance of criteria is more likely or such that 25 there is an increased risk of adverse impacts to beneficial uses. Nitrate is not 303(d) listed within 26 the affected environment and thus any increases that may occur in some areas and months would 27 not make any existing nitrate-related impairment measurably worse because no such impairments 28 currently exist. Because nitrate is not bioaccumulative, increases that may occur in some areas and 29 months would not bioaccumulate to greater levels in aquatic organisms that would, in turn, pose 30 substantial health risks to fish, wildlife, or humans. This impact is considered to be less than 31 significant. No mitigation is required.

### Impact WQ-16: Effects on Nitrate Concentrations Resulting from Implementation of CM2 CM21

- 34 *NEPA Effects*: Effects of CM2–CM21 on nitrate under Alternative 6A would be the same as those
   35 discussed for Alternative 1A and are considered not to be adverse.
- 36 *CEQA Conclusion*: CM2–CM21 proposed under Alternative 6A would be similar to conservation
- 37 measures proposed under Alternative 1A. As such, effects on nitrate resulting from the
- implementation of CM2–CM21 would be similar to those previously discussed for Alternative 1A.
- 39 This impact is considered to be less than significant. No mitigation is required.

#### 1 Impact WQ-17: Effects on Dissolved Organic Carbon Concentrations Resulting from Facilities 2 **Operations and Maintenance (CM1)**

#### 3 Upstream of the Delta

4 Under Alternative 6A, there would be no substantial change to the sources of DOC within the 5 watersheds upstream of the Delta. Moreover, long-term average flow and DOC levels in the 6 Sacramento River at Hood and San Joaquin River at Vernalis are poorly correlated. Thus changes in 7 system operations and resulting reservoir storage levels and river flows would not be expected to 8 cause a substantial long-term change in DOC concentrations in the water bodies upstream of the 9 Delta. Any negligible changes in DOC levels in water bodies upstream of the Delta under Alternative 10 6A, relative to Existing Conditions and the No Action Alternative, would not be of sufficient frequency, magnitude and geographic extent that would adversely affect any beneficial uses or 11 12 substantially degrade the quality of these water bodies, with regards to DOC.

#### 13 Delta

14 Modeling scenarios included assumptions regarding how certain habitat restoration activities (CM2 15 and CM4) would affect Delta hydrodynamics, To the extent that restoration actions alter 16 hydrodynamics within the Delta region, which affects mixing of source waters, these effects are 17 included in this assessment of operations-related water quality changes (i.e., CM1). Other effects of 18 CM2–CM21 not attributable to hydrodynamics, for example, additional loading of a constituent to 19 the Delta, are discussed within the impact header for CM2–CM21. See section 8.3.1.3 for more 20 information.

21 Under Alternative 6A, the geographic extent of effects pertaining to long-term average DOC 22 concentrations in the Delta would be similar to that previously described for Alternative 1A, 23 although the magnitude of predicted long-term increase and relative frequency of concentration 24 threshold exceedances would be substantially greater. Modeled effects would be greatest at Franks 25 Tract, Rock Slough, and Contra Costa PP No. 1., where for the 16-year hydrologic period and the 26 modeled drought period, long-term average concentration increases ranging from 1.0–1.6 mg/L 27 would be predicted ( $\leq$ 46% net increase) resulting in long-term average DOC concentrations greater 28 than 4 mg/L at all three Delta interior locations (Appendix 8K, Organic Carbon, DOC Table 7). Long-29 term average increases of 0.2-0.6 mg/L ( $\leq 20\%$  net increase) would also occur at Staten Island. 30 Emmaton, Antioch and Mallard Island. Increases in long-term average concentrations would 31 correspond to more frequent concentration threshold exceedances, with the greatest change 32 occurring at Rock Slough and Contra Costa PP No. 1 locations. For Rock Slough, long-term average 33 DOC concentrations exceeding 3 mg/L would increase from 52% under Existing Conditions to 100% 34 under the Alternative 6A (an increase from 47% to 100% for the drought period), and 35 concentrations exceeding 4 mg/L would increase from 30% to 79% (32% to 95% for the drought period). For Contra Costa PP No. 1, long-term average DOC concentrations exceeding 3 mg/L would 36 37 increase from 52% under Existing Conditions to 100% under Alternative 6A (45% to 100% for the 38 drought period), and concentrations exceeding 4 mg/L would increase from 32% to 84% (35% to 39 95% for the drought period). Relative change in frequency of threshold exceedance for other 40 assessment locations would be similar or less. This comparison to Existing Conditions reflects 41 changes in DOC due to both Alternative 6A operations (including north Delta intake capacity of 42 15,000 cfs and numerous other components of Operational Scenario D) and climate change/sea 43

- 1 In comparison, Alternative 6A relative to the No Action Alternative N would generally result in a 2 magnitude of change similar to that discussed for the comparison to Existing Conditions. Maximum 3 increases of 1.0 to 1.5 mg/L DOC (i.e., <41%) would be predicted at Franks Tract, Rock Slough, and 4 Contra Costa PP No. 1 relative to the No Action Alternative (Appendix 8K, Organic Carbon, DOC Table 5 7). Threshold concentration exceedance frequency trends would also be similar to those discussed 6 for the Existing Conditions comparison, with exception to the predicted 4 mg/L exceedance 7 frequency at Buckley Cove. In comparison to the No Action Alternative, the frequency which long-8 term average DOC concentrations exceeded 4 mg/L at Buckley Cove would increase from 27% to 9 30% (42% to 53% for the modeled drought period). Unlike the comparison to Existing Conditions, 10 this comparison to the No Action Alternative reflects changes in DOC due only to Alternative 6A 11 operations.
- 12 The increases in long-term average DOC concentrations estimated to occur at Franks Tract, Rock 13 Slough, and Contra Costa PP No. 1 are considered substantial and could potentially trigger 14 significant changes in drinking water treatment plant design or operations. In particular, assessment 15 locations at Rock Slough and Contra Costa PP No. 1 represent municipal intakes servicing existing 16 drinking water treatment plants. Under Alternative 6A, drinking water treatment plants obtaining 17 water from these interior Delta locations would likely need to upgrade existing treatment systems in 18 order to achieve EPA Stage 1 Disinfectants and Disinfection Byproduct Rule action thresholds. While 19 treatment technologies sufficient to achieve the necessary DOC removals exist, implementation of 20 such technologies would likely require substantial investment in new or modified infrastructure.
- 21 Relative to existing and No Action Alternative conditions, Alternative 6A would lead to predicted 22 improvements in long-term average DOC concentrations at Barker Slough, as well as Banks and 23 Jones pumping plants (discussed below). Predicted long-term average DOC concentrations at Barker 24 Slough would decrease approximately 0.1 mg/L (including the drought period), depending on 25 baseline conditions comparison and modeling period.

#### 26 SWP/CVP Export Service Areas

- 27 Under Alternative 6A, modeled long-term average DOC concentrations would decrease at Banks and 28 Jones pumping plants for both the modeled 16-year hydrologic period and the modeled drought 29 period. Modeled decreases would generally be similar between Existing Conditions and the No 30 Action Alternative. Relative to Existing Conditions, long-term average DOC concentrations at Banks 31 would be predicted to decrease by 1.5 mg/L (1.8 mg/L during drought period) (Appendix 8K, 32 Organic Carbon, DOC Table 7). At Jones, long-term average DOC concentrations would be predicted 33 to decrease by 1.5 mg/L (1.7 mg/L during drought period). Such substantial improvement in long-34 term average DOC concentrations would include fewer exceedances of concentration thresholds. At 35 both Banks and Jones, average DOC concentrations exceeding the 2 mg/L concentration threshold 36 would decrease from 100% under Existing Conditions and the No Action Alternative to 39% under 37 Alternative 6A (100% to 33% during the drought period), while concentrations exceeding 4 mg/L 38 would nearly be eliminated (i.e.,  $\leq 10\%$  exceedance frequency). Such modeled improvement would 39 correspond to substantial improvement in Export Service Areas water quality, respective to DOC.
- 40 Similar to the discussion pertaining to the No Action Alternative, maintenance of SWP and CVP 41 facilities under Alternative 6A would not be expected to create new sources of DOC or contribute 42 towards a substantial change in existing sources of DOC in the affected area. Maintenance activities
- 43 would not be expected to cause any substantial change in long-term average DOC concentrations
- 44 such that MUN beneficial uses, or any other beneficial use, would be adversely affected.

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1 **NEPA Effects:** In summary, Alternative 6A, relative to the No Action Alternative, would not cause a 2 substantial long-term change in DOC concentrations in the water bodies upstream of the Delta. 3 Long-term average DOC concentrations at Banks and Jones pumping plants are predicted to 4 decrease by as much as 1.9 mg/L, while long-term average DOC concentrations for some Delta 5 interior locations, including Franks Tract, Rock Slough and Contra Costa PP #1, are predicted to 6 increase by as much as 1.5 mg/L. Resultant substantial changes in long-term average DOC at these 7 Delta interior locations could necessitate changes in water treatment plant operations or require 8 treatment plant upgrades in order to maintain DBP compliance, and thus would constitute an 9 adverse effect on water quality and MUN beneficial uses. Mitigation Measure WQ-17 is available to 10 reduce these effects.

11 **CEQA Conclusion:** Key findings discussed in the effects assessment provided above are summarized 12 here, and are then compared to the CEQA thresholds of significance (defined in Section 8.3.2) for the 13 purpose of making the CEQA impact determination for this constituent. For additional details on the 14 effects assessment findings that support this CEQA impact determination, see the effects assessment 15 discussion that immediately precedes this conclusion.

While greater water demands under the Alternative 6A would alter the magnitude and timing of
reservoir releases north, south and east of the Delta, these activities would have no substantial effect
on the various watershed sources of DOC. Moreover, long-term average flow and DOC at Sacramento
River at Hood and San Joaquin River at Vernalis are poorly correlated; therefore, changes in river
flows would not be expected to cause a substantial long-term change in DOC concentrations
upstream of the Delta.

22 Relative to Existing Conditions, Alternative 6A would result in substantial increases (i.e., 1.0–1.6 23 mg/L) in long-term average DOC concentrations at some Delta interior locations, and would be 24 greatest at Franks Tract, Rock Slough, and Contra Costa PP No. 1. At these locations the predicted 25 changes in DOC would substantially increase the frequency with which long-term average 26 concentrations exceeds 2, 3, or 4 mg/L. Drinking water treatment plants obtaining water from these 27 interior Delta locations would likely need to upgrade existing treatment systems in order to achieve 28 EPA Stage 1 Disinfectants and Disinfection Byproduct Rule action thresholds. Such predicted 29 magnitude change in long-term average DOC concentrations would represent a substantially 30 increased risk for adverse effects on existing MUN beneficial.

The assessment of Alternative 6A effects on DOC in the SWP/CVP Export Service Areas is based on assessment of changes in DOC concentrations at Banks and Jones pumping plants. Relative to Existing Conditions, long-term average DOC concentrations would decrease by as much as 1.8 mg/L at Banks and Jones pumping plants. The frequency with which long-term average DOC

- 35 concentrations would exceed 2, 3, or 4 mg/L would be substantially reduced, where predicted
- 36 exceedances of >4 mg/L would be nearly eliminated (i.e.,  $\leq 10\%$  exceedance frequency). As a result,
- substantial improvement in DOC-related water quality would be predicted in the SWP/CVP Export
   Service Areas.
- 39 Based on the above, Alternative 6A operation and maintenance would not result in any substantial
- 40 change in long-term average DOC concentration upstream of the Delta. Furthermore, under
- 41 Alternative 6A, water exported from the Delta to the SWP/CVP service area would be substantially
- 42 improved relative to DOC. DOC is not bioaccumulative, therefore change in long-term average DOC
- 43 concentrations would not directly cause bioaccumulative problems in aquatic life or humans.
- 44 Additionally, DOC is not a constituent related to any 303(d) listings. Nevertheless, new and modified

1 conveyance facilities proposed under Alternative 6A would result in a substantial increase in long-2 term average DOC concentrations (i.e., 1.0-1.6 mg/L, equivalent to  $\leq 46\%$  relative increase) at 3 Franks Tract, Rock Slough, and Contra Costa PP No.1. In particular, under Alternative 6A, model 4 predicted long-term average DOC concentrations would be greater than 4 mg/L at Rock Slough and 5 Contra Costa PP No. 1 with commensurate substantial increases in the frequency with which 6 average DOC concentrations exceed 2, 3, and 4 mg/L levels. Drinking water treatment plants 7 obtaining water from these interior Delta locations would likely need to upgrade existing treatment 8 systems in order to achieve EPA Stage 1 Disinfectants and Disinfection Byproduct Rule action 9 thresholds. Therefore, such a magnitude change in long-term average DOC concentrations would 10 represent a substantially increased risk for adverse effects on existing MUN beneficial uses at Rock 11 Slough and Contra Costa PP No. 1 should such treatment upgrades not be undertaken. The impact is 12 considered significant and mitigation is required. While Mitigation Measure WO-17 is available to 13 partially reduce this impact of DOC, the feasibility and effectiveness of this mitigation measure is 14 uncertain and therefore implementation would not necessarily reduce the identified impact to a 15 level that would be less than significant, and therefore it is significant and unavoidable.

# 16Mitigation Measure WQ-17: Consult with Delta Water Purveyors to Identify Means to17Avoid, Minimize, or Offset Increases in Long-Term Average DOC Concentrations

18 To reduce the effect of CM1 operations on increased DOC concentrations specifically predicted 19 to occur at municipal water purveyors obtaining raw source water through south Delta intakes 20 at Rock Slough and those associated with Contra Costa PP No. 1, the BDCP proponents shall 21 consult with the purveyors (i.e., Contra Costa water district and entities to which they supply 22 raw water) to identify the means to either avoid, minimize, or offset increases in long-term 23 average DOC concentrations that affect the beneficial use of the water. The BDCP proponents 24 shall consult with these entities to determine existing DBP concentrations (as system-wide 25 running averages), and then implement any combination of measures sufficient to maintaining 26 these concentrations at existing levels in treated drinking water of affected water purveyors. 27 Such actions may include, but not be limited to: 1) upgrading and maintaining adequate drinking 28 water treatment systems, 2) developing or obtaining replacement surface water supplies from 29 other water rights holders, 3) developing replacement groundwater supplies, or 4) physically 30 routing a portion of the water diverted from the Sacramento River through the associated new 31 conveyance pipelines/tunnel to affected purveyors.

# Impact WQ-18: Effects on Dissolved Organic Carbon Concentrations Resulting from Implementation of CM2-CM21

34 **NEPA Effects:** CM2–CM21 proposed under Alternative 6A would be the same as those proposed 35 under Alternative 1A. As such, effects on DOC resulting from the implementation of CM2-CM21 36 would be similar to those previously discussed for Alternative 1A, although the isolated conveyance 37 facilities of Alternative 6A would effectively isolate SWP and CVP export facilities in the southern 38 Delta from the influence of potential new or modified sources of DOC relative to CM4-CM7 and 39 CM10. However, the potential for CM4–CM7 and CM10 to contribute substantial amounts of DOC to 40 raw drinking water supplies to the other Delta municipal intakes would remain, and could possibly 41 be measurably worse in actual comparison to the dual conveyance project alternatives. With 42 relatively less low DOC Sacramento River water in the Delta, there effectively would be less dilution 43 of interior Delta DOC sources, leading to effectively higher long-term average DOC concentrations. 44 Substantially increased long-term average DOC in raw water supplies could lead to a need for

- 1 treatment plant upgrades in order to appropriately manage DBP formation in treated drinking
- 2 water. This potential for future DOC increases would lead to substantially greater associated risk of
- 3 long-term adverse effects on the MUN beneficial use.
- 4 In summary, the habitat restoration elements of CM4–CM7 and CM10 under Alternative 6A would 5 present new localized sources of DOC to the study area, and in some circumstances would substitute
- 6 for existing sources related to replaced agriculture. Depending on localized hydrodynamics and
- proximity to municipal drinking water intakes, such restoration activities could contribute
- 8 substantial amounts of DOC to municipal raw water. Substantial increases in municipal raw water
- 9 DOC could necessitate changes in water treatment plant operations or require treatment plant
- 10 upgrades in order to maintain DBP compliance, and thus would constitute an adverse effect on
- 11 water quality. Mitigation Measure WQ-18 is available to reduce these effects.
- *CEQA Conclusion*: Effects of CM4–CM7 and CM10 on DOC under Alternative 6A would be similar,
   and possibly greater, to those discussed for Alternative 1A, except that SWP and CVP export facilities
   would be isolated from these effects by Alternative 6A design. Similar to the discussion for
   Alternative 1A, this impact is considered to be significant and mitigation is required. It is uncertain
   whether implementation of Mitigation Measure WQ-18 would reduce identified impacts to a less than-significant level. Hence, this impact remains significant and unavoidable.
- 18 In addition to and to supplement Mitigation Measure WQ-18, the BDCP proponents have
- 19 incorporated into the BDCP, as set forth in EIR/EIS Appendix 3B, *Environmental Commitments*,
- 20 *AMMs, and CMs,* a separate other commitment to address the potential increased water treatment
- costs that could result from DOC concentration effects on municipal and industrial water purveyor
   operations. Potential options for making use of this financial commitment include funding or
   providing other assistance towards implementing treatment for DOC and/or DBPs or DOC source
   control strategies. Please refer to Appendix 3B for the full list of potential actions that could be taken
   pursuant to this commitment in order to reduce the water quality treatment costs associated with
   water quality effects relating to DOC.

## 27Mitigation Measure WQ-18: Design Wetland and Riparian Habitat Features to Minimize28Effects on Municipal Intakes

29 Please see Mitigation Measure WQ-18 under Impact WQ-18 in the discussion of Alternative 1A.

# Impact WQ-19: Effects on Pathogens Resulting from Facilities Operations and Maintenance (CM1)

# 32 *NEPA Effects*: Effects of CM1 on pathogens under Alternative 6A would be the same as those 33 discussed for Alternative 1A and are considered to not be adverse.

- *CEQA Conclusion*: Effects of CM1 on pathogens under Alternative 6A would be the same as those
   discussed for Alternative 1A, and are summarized here, then compared to the CEQA thresholds of
   significance (defined in Section 8.3.2) for the purpose of making the CEQA impact determination for
   this constituent. For additional details on the effects assessment findings that support this CEQA
   impact determination, see the effects assessment discussion under Alternative 1A.
- River flow rate and reservoir storage reductions that would occur due to implementation of CM1
- 40 (water facilities and operations) under Alternative 6A, relative to Existing Conditions, would not be
- 41 expected to result in a substantial adverse change in pathogen concentrations in the reservoirs and
- 42 rivers upstream of the Delta, given the small magnitude of urban runoff contributions relative to the

- 1 magnitude of river flows, that pathogen concentrations in the rivers have a minimal relationship to
- river flow rate, and the expected reduced pollutant loadings in response to NPDES stormwater related regulations.
- 4 It is expected there would be no substantial change in Delta pathogen concentrations in response to
- 5 a shift in the Delta source water percentages under this alternative or substantial degradation of
- 6 these water bodies, with regard to pathogens. This conclusion is based on the Pathogens Conceptual
- 7 Model, which found that pathogen sources in close proximity to a Delta site appear to have the
- 8 greatest influence on pathogen levels at the site, rather than the primary source(s) of water to the
- 9 site. In-Delta potential pathogen sources, including water-based recreation, tidal habitat, wildlife,
  10 and livestock-related uses, would continue under this alternative.
- and livestock-related uses, would continue under this alternative.
- 11In the SWP/CVP Export Service Areas waters, relative to Existing Conditions, an increased12proportion of water coming from the Sacramento River would not adversely affect beneficial uses in13the SWP/CVP Export Service Areas. The pathogen levels in the Sacramento River are similar to or14lower than the water diverted at the Delta export pumps. Further, it is localized sources of15pathogens that appear to have the greatest influence on concentrations. Thus, an increased16proportion of Sacramento River water diverted to the SWP/CVP Export Service Areas would result
- 17 in minimal changes in pathogen levels in the SWP/CVP Export Service Areas waters.
- 18 Therefore, this alternative is not expected to cause additional exceedance of applicable water quality 19 objectives by frequency, magnitude, and geographic extent that would cause adverse effects on any 20 beneficial uses of waters in the affected environment. Because pathogen concentrations are not 21 expected to increase substantially, no long-term water quality degradation for pathogens is 22 expected to occur and, thus, no adverse effects on beneficial uses would occur. The San Joaquin 23 River in the Stockton Deep Water Ship Channel is Clean Water Act section 303(d) listed for 24 pathogens. Because no measurable increase in Deep Water Ship Channel pathogen concentrations 25 are expected to occur on a long-term basis, further degradation and impairment of this area is not 26 expected to occur. Finally, pathogens are not bioaccumulative constituents. This impact is
- 27 considered to be less than significant. No mitigation is required.

### 28 Impact WQ-20: Effects on Pathogens Resulting from Implementation of CM2-CM21

- *NEPA Effects*: Effects of CM2–CM21 on pathogens under Alternative 6A would be the same as those
   discussed for Alternative 1A and are considered to not be adverse.
- *CEQA Conclusion*: CM2–CM21 proposed under Alternative 6A would be similar to conservation
   measures proposed under Alternative 1A. As such, effects on pathogens resulting from the
   implementation of CM2–CM21 would be similar to those previously discussed for Alternative 1A.
   This impact is considered to be less than significant. No mitigation is required.

### Impact WQ-21: Effects on Pesticide Concentrations Resulting from Facilities Operations and Maintenance (CM1)

#### 37 Upstream of the Delta

- 38 For the same reasons stated for the No Action Alternative, under Alternative 6A no specific
- 39 operations or maintenance activity of the SWP or CVP would substantially drive a change in
- 40 pesticide use, and thus pesticide sources would remain unaffected upstream of the Delta.
- 41 Nevertheless, changes in the timing and magnitude of reservoir releases could have an effect on

available dilution capacity along river segments such as the Sacramento, Feather, American, and San
 Joaquin Rivers.

3 Under Alternative 6A, winter (November–March) and summer (April–October) season average flow 4 rates on the Sacramento River at Freeport, American River at Nimbus, Feather River at Thermalito 5 and the San Joaquin River at Vernalis would change. Relative to existing condition and the No Action 6 Alternative, seasonal average flow rates on the Sacramento would decrease no more than 6% during 7 the summer and 3% during the winter (Appendix 8L, *Pesticides*, Tables 1–4). On the Feather River, 8 average flow rates would decrease no more than 7% during the summer, but would increase by as 9 much as 9% in the winter. American River average flow rates would decrease by as much as 17% in 10 the summer but would increase by as much as 7% in the winter. Seasonal average flow rates on the 11 San Joaquin River would decrease by as much as 12% in the summer, but increase by as much as 1% 12 in the winter. For the same reasons stated for the No Action Alternative, decreased seasonal average 13 flow of  $\leq 17\%$  is not considered to be of sufficient magnitude to substantially increase pesticide 14 concentrations or alter the long-term risk of pesticide-related toxicity to aquatic life, nor adversely 15 affect other beneficial uses of water bodies upstream of the Delta.

### 16 **Delta**

Sources of diuron, OP and pyrethroid insecticides to the Plan Area include direct input of surface
runoff from in-Delta agriculture and Delta urbanized areas as well as inputs from rivers upstream of
the Delta. Similar to Upstream of the Delta, CVP/SWP operations would not affect these sources.

20 Under Alternative 6A, the distribution and mixing of Delta source waters would change. Percentage 21 change in monthly average source water fraction was evaluated for the modeled 16-year (1976– 22 1991) hydrologic period and a representative drought period (1987–1991), with special attention 23 given to changes in San Joaquin River, Sacramento River and Delta Agriculture sources water 24 fractions. Relative to Existing Conditions, under Alternative 6A modeled San Joaquin River fractions 25 would increase greater than 10% at Buckley Cove (drought period only), Franks Tract, Rock Slough, 26 Contra Costa PP No. 1, and the San Joaquin River at Antioch (Appendix 8D, Source Water 27 *Fingerprinting Results*). At Buckley Cove, San Joaquin River source water fractions when modeled for 28 the drought period would increase by 13% in July and 19% in August. At Antioch, San Joaquin River 29 source water fractions when modeled for the 16-year hydrologic period would increase by 11–19% 30 from October through June (11% for January through March of the modeled drought period). While 31 these changes at Buckley Cove and Antioch are not considered substantial, changes in San Joaquin 32 River source water fraction in the Delta interior would be considerable. At Franks Tract, modeled 33 San Joaquin River source water fractions would increase between 14–34% for the entire calendar 34 year of January through December (12–28% for October through June of the modeled drought 35 period). Changes at Rock Slough and Contra Costa PP No. 1 would be very similar, where modeled 36 San Joaquin River source water fractions would increase from 26–76% (11–74% for the modeled 37 drought period) for the entire calendar year. Relative to Existing Conditions, there would be no 38 modeled increases in Sacramento River fractions greater than 14% (with exception to Banks and 39 Jones which are discussed below) and Delta agricultural fractions greater than 19%. Increases in 40 San Joaquin River source water fraction at Franks Tract, Rock Slough, and Contra Costa PP No. 1 41 would primarily balance through decreases in Sacramento River water, and as a result the San 42 Joaquin River would account for greater than 50% of the total source water volume at Franks Tract 43 between March through May (<50% for all months during the modeled drought period), and would 44 be 50%, and as much as 80% during October through May at Rock Slough and Contra Costa PP No. 1 45 for both the modeled drought and 16-year hydrologic periods. While the source water and potential

pesticide related toxicity co-occurrence predictions do not mean adverse effects would occur, such
 considerable modeled increases in early summer source water fraction at Franks Tract and winter
 and summer source water fractions at Rock Slough and Contra Costa PP No. 1 could substantially
 alter the long-term risk of pesticide-related toxicity to aquatic life, given the apparent greater
 incidence of pesticides in the San Joaquin River.

6 When compared to the No Action Alternative, changes in source water fractions would be similar in 7 season, geographic extent, and magnitude to those discussed for Existing Conditions with exception 8 to Buckley Cove. Relative to the No Action Alternative, on a source water basis Buckley Cove is 9 comprised predominantly of water of San Joaquin River origin (i.e., typically >80% San Joaquin 10 River) for all months of the year but July and August. In July and August, the combined operational 11 effects on Delta hydrodynamics of the Delta Cross Channel being open, the absence of a barrier at 12 Head of Old River, and seasonally high exports from south Delta pumps results in substantially 13 lower San Joaquin River source water fraction at Buckley Cove relative to all other months of the 14 year. Under Alternative 6A, however, modeled July and August San Joaquin River fractions at 15 Buckley Cove would increase relative to the No Action Alternative, with increases of 20% in July 16 (36% for the modeled drought period) and 27% in August (52% for the modeled drought period) 17 (Appendix 8D, Source Water Fingerprinting Results). Despite these San Joaquin River increases, the 18 resulting net San Joaquin River source water fraction for July and August would remain less than all 19 other months. Although these modeled changes in the source water fractions at Buckley Cover are 20 not of sufficient magnitude to substantially alter the long-term risk of pesticide-related toxicity to 21 aquatic life, relative to the No Action Alternative, changes in source water fractions at Rock Slough, 22 Contra Costa PP No. 1 and Franks Tract could substantially alter the long-term risk of pesticide-23 related toxicity to aquatic life, given the apparent greater incidence of pesticides in the San Joaquin 24 River.

25 These predicted adverse effects on pesticides at Delta interior locations relative to Existing 26 Conditions and the No Action Alternative fundamentally assume that the present pattern of 27 pesticide incidence in surface water will occur at similar levels into the future. In reality, however, 28 the makeup and character of the pesticide use market in the late long-term (i.e., the year 2060) will 29 not be exactly as it is today. Current use of chlorpyrifos and diazinon is on the decline with their 30 replacement by pyrethroids on the rise, yet in this assessment it is the apparent greater incidence of 31 diazinon and chlorpyrifos on the San Joaquin River that serves as the basis for concluding that 32 substantially increased San Joaquin River source water fraction would correspond to an increased 33 risk of pesticide-related toxicity to aquatic life. By 2060, however, alternative pesticides, such as 34 neonicitinoids and biologicals, will likely be a more substantial contributing part of the existing mix 35 of pesticides, and perhaps more prominent. The trend in the development of future-use pesticides is 36 towards reduced risk pesticides, including more biopesticides, with greater targeted specificity, 37 fewer residues, and lower overall non-target toxicity. By 2060 existing chlorpyrifos and diazinon 38 TMDLs for the Sacramento and San Joaquin Rivers will have been in effect for more than 50 years. 39 Moreover, it is reasonable to expect that CWA section 303(d) listings and future additional listings 40 will have developed TMDLs by 2060. To the extent these existing and future TMDL's address current 41 and future-use pesticides, a greater degree of pesticide related source control can be anticipated. 42 Nevertheless, forecasting whether these various efforts will ultimately be successful at resolving 43 current pesticide related impairments requires considerable speculation. While the fundamental 44 assumptions that have guided this assessment of pesticides may be somewhat altered by 2060, 45 these assumptions are informed by actual studies and monitoring data collected from the recent past and, therefore, judging project alternative effects in the future remain most accurate through 46

- 1 use of these informed assumptions rather than based on assumptions founded upon future
- 2 speculative conditions.

#### 3 SWP/CVP Export Service Areas

4 Assessment of effects in SWP/CVP Export Service Areas is based on effects seen in the Plan Area at 5 the Banks and Jones pumping plants. Under Alternative 6A, Sacramento River source water fractions 6 would increase substantially at both Banks and Jones pumping plants relative to Existing Conditions 7 and the No Action Alternative (Appendix 8D, Source Water Fingerprinting Results). At Banks 8 pumping plant, Sacramento source water fractions would generally increase from 19–79% for the 9 entire period of January through December (12–56% for January through December of the modeled 10 drought period) and at Jones pumping plant Sacramento source water fractions would generally increase from 33–96% for the entire period of January through December (17–89% for January 11 12 through December of the modeled drought period). These increases in Sacramento source water 13 fraction would primarily balance through equivalent decreases in San Joaquin River water. Based on 14 the general observation that San Joaquin River, in comparison to the Sacramento River, is a greater 15 contributor of OP insecticides in terms of greater frequency of incidence and presence at 16 concentrations exceeding water quality benchmarks, modeled increases in Sacramento River 17 fraction at Banks and Jones would generally represent an improvement in export water quality 18 respective to pesticides.

19 **NEPA Effects:** In summary, the changes in long-term average flows on the Sacramento, Feather, 20 American, and San Joaquin Rivers, under Alternative 6A relative to the No Action Alternative, are of 21 insufficient magnitude to substantially increase the long-term risk of pesticide-related water quality 22 degradation and related toxicity to aquatic life in these water bodies upstream of the Delta. 23 However, modeled increases in San Joaquin River fraction at Franks Tract, Rock Slough, and Contra 24 Costa PP No. 1 are of sufficient magnitude to substantially alter the long-term risk of pesticide-25 related water quality degradation and related toxicity to aquatic life in the Delta. The effects on 26 pesticides from operations and maintenance (CM1) are determined to be adverse and unavoidable.

*CEQA Conclusion*: Key findings discussed in the effects assessment relative to Existing Conditions is
 provided above are summarized here, and are then compared to the CEQA thresholds of significance
 (defined in Section 8.3.2) for the purpose of making the CEQA impact determination for this
 constituent. For additional details on the effects assessment findings that support this CEQA impact
 determination, see the effects assessment discussion that immediately precedes this conclusion.

Sources of pesticides upstream of the Delta include direct input of pesticide containing surface
 runoff from agriculture and urbanized areas. Flows in rivers receiving these discharges dilute these
 pesticide inputs. Relative to Existing Conditions, however, modeled changes in long-term average
 flows on the Sacramento, Feather, American, and San Joaquin Rivers are of insufficient magnitude to
 substantially increase the long-term risk of pesticide-related water quality degradation and related
 toxicity to aquatic life in these water bodies upstream of the Delta.

- 38 In the Delta, sources of pesticides include direct input of surface runoff from Delta agriculture and
- 39 Delta urbanized areas as well as inputs from rivers upstream of the Delta. While facilities operations
- 40 and maintenance activities would not affect these sources, changes in Delta source water fraction
- 41 could change the relative risk associated with pesticide related toxicity to aquatic life. Under
- 42 Alternative 6A, modeled long-term average San Joaquin River source water fractions at Franks
- 43 Tract, Rock Slough and Contra Costa PP No. 1 locations would increase considerably for some
- months such that the long-term risk of pesticide-related toxicity to aquatic life could substantially
   increase.
- The assessment of Alternative 6A effects on pesticides in the SWP/CVP Export Service Areas is
  based on assessment of changes predicted at Banks and Jones pumping plants. Sacramento River
  source water fractions would increase substantially at both Banks and Jones pumping plants and
  would generally represent an improvement in export water quality respective to pesticides.
- 7 Based on the above, Alternative 6A would not result in any substantial change in long-term average 8 pesticide concentration or result in substantial increase in the anticipated frequency with which 9 long-term average pesticide concentrations would exceed aquatic life toxicity thresholds or other beneficial use effect thresholds upstream of the Delta or the SWP/CVP service area. Numerous 10 11 pesticides are currently used throughout the affected environment, and while some of these 12 pesticides may be bioaccumulative, those present-use pesticides for which there is sufficient 13 evidence for their presence in waters affected by SWP and CVP operations (i.e., diazinon, 14 chlorpyrifos, diuron, and pyrethroids) are not considered bioaccumulative, and thus changes in their 15 concentrations would not directly cause bioaccumulative problems in aquatic life or humans. 16 Furthermore, while there are numerous 303(d) listings throughout the affected environment that 17 name pesticides as the cause for beneficial use impairment, the modeled changes in upstream river 18 flows and Delta source water fractions would not be expected to make any of these beneficial use 19 impairments measurably worse, with principal exception to locations in the Delta that would receive 20 a substantially greater fraction San Joaquin River water under Alternative 6A. Long-term average 21 San Joaquin River source water fractions at Franks Tract, Rock Slough and Contra Costa PP No. 1 22 locations would change considerably for some months such that the long-term risk of pesticide-23 related toxicity to aquatic life could substantially increase. Additionally, the potential for increased 24 incidence of pesticide related toxicity could include pesticides such as chlorpyrifos and diazinon for 25 which existing 303(d) listings exist for the Delta, and thus existing beneficial use impairment could 26 be made discernibly worse. The impact is considered to be significant and unavoidable. There is no 27 feasible mitigation available to reduce the effect of this significant impact.

# Impact WQ-22: Effects on Pesticide Concentrations Resulting from Implementation of CM2 CM21

- 30 **NEPA Effects:** CM2–CM21 proposed under Alternative 6A would be the same as those proposed 31 under Alternative 1A. As such, effects on pesticides resulting from the implementation of CM2-32 CM21 would be similar to those previously discussed for Alternative 1A. In summary, CM13 33 proposes the use of herbicides to control invasive aquatic vegetation around habitat restoration 34 sites. Herbicides directly applied to water could include adverse effects on non-target aquatic life, 35 such as aquatic invertebrates and beneficial aquatic plants. As such, aquatic life toxicity objectives could be exceeded with sufficient frequency and magnitude such that beneficial uses would be 36 37 impacted, thus constituting an adverse effect on water quality.
- In summary, based on the discussion above, the effects on pesticides from implementing CM2-CM21
   are considered to be adverse. Mitigation Measure WQ-22 would be available to reduce this adverse
   effect.
- 41 *CEQA Conclusion*: Effects of CM2–CM21 on pesticides under Alternative 6A are similar to those
   42 discussed for Alternative 1A. Potential environmental effects related only to CM13 are considered to
- 43 be significant. Mitigation is required. While Mitigation Measure WQ-22 is available to partially

reduce this impact of pesticides, no feasible mitigation is available that would reduce it to a level
 that would be less than significant.

- Mitigation Measure WQ-22: Implement Least Toxic Integrated Pest Management
   Strategies
- 5 Please see Mitigation Measure WQ-22 under Impact WQ-22 in the discussion of Alternative 1A.

### Impact WQ-23: Effects on Phosphorus Concentrations Resulting from Facilities Operations and Maintenance (CM1)

*NEPA Effects*: Effects of water facilities and operations (CM1) on phosphorus levels in water bodies
 of the affected environment under Alternative 6A would be very similar (i.e., nearly the same) to
 those discussed for Alternative 1A. Consequently, the environmental consequences to phosphorus
 levels discussed in detail for Alternative 1A also adequately represent the effects under Alternative
 6A, which are considered to be not adverse.

- *CEQA Conclusion:* Key findings discussed in the effects assessment relative to Existing Conditions is
   provided above are summarized here, and are then compared to the CEQA thresholds of significance
   (defined in Section 8.3.2) for the purpose of making the CEQA impact determination for this
   constituent. For additional details on the effects assessment findings that support this CEQA impact
   determination, see the effects assessment discussion that immediately precedes this conclusion.
- Because phosphorus loading to waters upstream of the Delta is not anticipated to change, and
   because changes in flows do not necessarily result in changes in concentrations or loading of
   phosphorus to these water bodies, substantial changes in phosphorus concentration upstream of the
   Delta are not anticipated for Alternative 6A relative to Evipting Conditions
- 21 Delta are not anticipated for Alternative 6A, relative to Existing Conditions.
- Because phosphorus concentrations in the major source waters to the Delta are similar for much of
  the year, phosphorus concentrations in the Delta are not anticipated to change substantially on a
  long term-average basis under Alternative 6A, relative to Existing Conditions. Algal growth rates are
  limited by availability of light in the Delta, and therefore any minor increases in phosphorus levels
  that may occur at some locations and times within the Delta would be expected to have little effect
  on primary productivity in the Delta.
- The assessment of effects of phosphorus under Alternative 6A in the SWP and CVP Export Service
   Areas is based on effects on phosphorus at the Banks and Jones pumping plants. As noted above,
   phosphorus concentrations in the Delta (including Banks and Jones pumping plants) are not
- 31 anticipated to change substantially on a long term-average basis.
- 32 Based on the above, there would be no substantial, long-term increase in phosphorus concentrations
- 33 in the rivers and reservoirs upstream of the Delta, in the Delta Region, or the waters exported to the
- 34 CVP and SWP service areas under Alternative 6A relative to Existing Conditions. As such, this
- 35 alternative is not expected to cause additional exceedance of applicable water quality
- 36 objectives/criteria by frequency, magnitude, and geographic extent that would cause adverse effects
- 37 on any beneficial uses of waters in the affected environment. Because phosphorus concentrations
- 38 are not expected to increase substantially, no long-term water quality degradation is expected to
- 39 occur and, thus, no adverse effects to beneficial uses would occur. Phosphorus is not 303(d) listed
- 40 within the affected environment and thus any minor increases that may occur in some areas would
- 41 not make any existing phosphorus-related impairment measurably worse because no such
- 42 impairments currently exist. Because phosphorus is not bioaccumulative, minor increases that may

- 1 occur in some areas would not bioaccumulate to greater levels in aquatic organisms that would, in
- 2 turn, pose substantial health risks to fish, wildlife, or humans. This impact is considered to be less
- 3 than significant. No mitigation is required.

# Impact WQ-24: Effects on Phosphorus Concentrations Resulting from Implementation of CM2-CM21

- 6 **NEPA Effects:** Effects of CM2–CM21 on phosphorus levels in water bodies of the affected
- 7 environment under Alternative 6A would be very similar (i.e., nearly the same) to those discussed
- for Alternative 1A. Consequently, the environmental consequences to phosphorus levels from
   implementing CM2-CM21 discussed in detail for Alternative 1A also adequately represent the
- 10 effects of these same actions under Alternative 6A, which are considered to be not adverse.
- *CEQA Conclusion*: CM2–CM21 proposed under Alternative 6A would be similar to conservation
   measures proposed under Alternative 1A. As such, effects on phosphorus resulting from the
   implementation of CM2–CM21 would be similar to those previously discussed for Alternative 1A.
   This impact is considered to be less than significant. No mitigation is required.

# 15 Impact WQ-25: Effects on Selenium Concentrations Resulting from Facilities Operations and 16 Maintenance (CM1)

### 17 Upstream of the Delta

For the same reasons stated for the No Action Alternative, Alternative 6A would have negligible, if any, effect on selenium concentrations in the rivers and reservoirs upstream of the Delta relative to Existing Conditions and the No Action Alternative. Any negligible increases in selenium concentrations that could occur in the water bodies of the affected environment located upstream of the Delta would not be of frequency, magnitude and geographic extent that would adversely affect any beneficial uses or substantially degrade the quality of these water bodies, with regard to

24 selenium.

### 25 **Delta**

- 26 Modeling scenarios included assumptions regarding how certain habitat restoration activities (CM2
- and CM4) would affect Delta hydrodynamics. To the extent that restoration actions alter
- 28 hydrodynamics within the Delta region, which affects mixing of source waters, these effects are
- included in this assessment of operations-related water quality changes (i.e., CM1). Other effects of
- 30 CM2–CM21 not attributable to hydrodynamics, such as additional loading of a constituent to the
- 31 Delta, are discussed within the impact header for CM2–CM21. See Section 8.3.1.3 for more 32 information.
- Selenium concentrations and threshold comparisons for each of the 11 modeled Delta assessment
   locations under Alternative 5, relative to Existing Conditions and the No Action Alternative, are
- 35 presented in Appendix 8M, *Selenium*, Table M-9a for water, Tables M-16 and M-26 for most biota
- (whole-body fish [excluding sturgeon], bird eggs [invertebrate diet], bird eggs [fish diet], and fish
   fillets) throughout the Delta, and Tables M-30 through M-32 for sturgeon at the two western Delta
- 38 locations. Figures 8-59a and 8-60a present graphical distributions of predicted selenium
- concentration changes (shown as changes in available assimilative capacity based on 1.3  $\mu$ g/L) in
- 40 water at each modeled assessment location for all years. Appendix 8M, Figure M-23 provides more

- detail in the form of monthly patterns of selenium concentrations in water during the modeling
   period.
- 3 Alternative 6A would result in small to moderate changes in average selenium concentrations in
- 4 water at all modeled Delta assessment locations relative to Existing Conditions and the No Action
- 5 Alternative (Appendix 8M, *Selenium*, Table M-9a). Long-term average concentrations at interior and
- 6 western Delta locations would increase by  $0.01-0.17 \mu g/L$  for the entire period modeled (1976-
- 7 1991). These increases in selenium concentrations in water would result in reductions in available
- assimilative capacity of 1–16%, relative to the 1.3 μg/L USEPA draft water quality criterion (Figures
   8-59a and 8-60a). The long-term average selenium concentrations in water for Alternative 6A
- 10 (range 0.09–0.40 µg/L) would be similar to Existing Conditions (range 0.09–0.41 µg/L) and the No
- 11 Action Alternative (range  $0.09-0.38 \mu g/L$ ), and all would be below the USEPA draft water quality
- 12 criterion of 1.3 μg/L (Appendix 8M, Table M-9a).
- 13 Relative to Existing Conditions and the No Action Alternative, Alternative 6A would generally result 14 in small increases (less than 4%) in estimated selenium concentrations in most biota (whole-body 15 fish (excluding sturgeon), bird eggs [invertebrate diet], bird eggs [fish diet], and fish fillets) 16 throughout the Delta, with little difference among locations (Figures 8-61a through 8-64b; Appendix 17 8M, Selenium, Table M-26). Despite the small increases in selenium concentrations in biota, Level of 18 Concern Exceedance Quotients (i.e., modeled tissue divided by Level of Concern benchmarks) for 19 selenium concentrations in those biota for all years and for drought years are less than 1.0 20 (indicating low probability of adverse effects). Similarly, Advisory Tissue Level Exceedance 21 Quotients for selenium concentrations in fish fillets for all years and drought years also are less than 22 1.0. Estimated selenium concentrations in sturgeon for the San Joaquin River at Antioch are 23 predicted to increase by about 41% relative to Existing Conditions and 42% relative to the No 24 Action Alternative in all years (from about 4.7 to 6.6 mg/kg dry weight). Likewise, those for 25 sturgeon in the Sacramento River at Mallard Island are predicted to increase by about 24% in all 26 years (from about 4.4 to 5.5 mg/kg dry weight) (Appendix 8M, Tables M-30 and M-31). Selenium 27 concentrations in sturgeon during drought years are expected to increase by about 14% and 28% at 28 those locations. Detection of small changes in whole-body sturgeon such as those estimated for the 29 western Delta may require large sample sizes because of the inherent variability in fish tissue 30 selenium concentrations. Low Toxicity Threshold Exceedance Quotients for selenium concentrations 31 in sturgeon in the western Delta would exceed 1.0 for drought years at both locations (as they do for 32 Existing Conditions and the No Action Alternative) and for all years at both locations, whereas 33 Existing Conditions and the No Action Alternative do not (quotients increase from 0.94 to 1.3 at San 34 Joaquin at Antioch, and from 0.88 to 1.1 at Sacramento River at Mallard Island (Appendix 8M, Table 35 M-32). High Toxicity Threshold Exceedance Quotients for selenium concentrations in sturgeon in 36 the western Delta would exceed 1.0 for drought years in the San Joaquin River at Antioch, whereas 37 Existing Conditions and the No Action Alternative do not (quotient increases from 0.85–0.86 to 1.1) 38 (Appendix 8M, Table M-32).
- 39 The disparity between larger estimated changes for sturgeon and smaller changes for other biota is 40 attributable largely to differences in modeling approaches, as described in Appendix 8M, Selenium. The model for most biota was calibrated to encompass the varying concentration-dependent uptake 41 42 from waterborne selenium concentrations (expressed as the K<sub>d</sub>, which is the ratio of selenium 43 concentrations in particulates [as the lowest level of the food chain] relative to the waterborne 44 concentration) that was exhibited in data for largemouth bass in 2000, 2005, and 2007 at various 45 locations across the Delta. In contrast, the modeling for sturgeon could not be similarly calibrated at 46 the two western Delta locations and used literature-derived uptake factors and trophic transfer

- 1 factors for the estuary from Presser and Luoma (2013). As noted in the appendix, there was a
- 2 significant negative log-log relationship of  $K_d$  to waterborne selenium concentration that reflected
- 3 the greater bioaccumulation rates for bass at low waterborne selenium than at higher
- 4 concentrations. (There was no difference in bass selenium concentrations in the Sacramento River
- 5 at Rio Vista in comparison to the San Joaquin River at Vernalis in 2000, 2005, and 2007 [Foe 2010],
- despite a nearly 10-fold difference in waterborne selenium.) Thus, there is more confidence in the
   site-specific modeling based on the Delta-wide model that was calibrated for bass data than in the
- site-specific modeling based on the Delta-wide model that was calibrated for bass data than in the
   estimates for sturgeon based on "fixed" K<sub>d</sub>s for all years and for drought years without regard to
- 9 waterborne selenium concentration at the two locations in different time periods.
- 10 Increased water residence times could increase the bioaccumulation of selenium in biota, thereby 11 potentially increasing fish tissue and bird egg concentrations of selenium (see residence time discussion in Appendix 8M, Selenium, and Presser and Luoma [2010b]). Thus, residence time was 12 13 assessed for its relevance to selenium bioaccumulation. Table 8-60a shows the time for neutrally 14 buoyant particles to move through the Delta (surrogate for flow and residence time). Although an 15 increase in residence time throughout the Delta is expected under the No Action Alternative, relative 16 to Existing Conditions (because of climate change and sea level rise), the change is fairly small in 17 most areas of the Delta.
- 18 Relative to Existing Conditions and the No Action Alternative, increases in residence times for 19 Alternative 6A would be greater in the South Delta and East Delta than in other sub-regions. Relative 20 to Existing Conditions, annual average residence times for Alternative 6A in the South Delta are 21 expected to increase by more than 53 days (Table 8-60a). and in the East Delta increase by more 22 than 32 days. Increases in residence times for other sub-regions would be smaller, especially as 23 compared to Existing Conditions and the No Action Alternative (which are longer than those 24 modeled for the South Delta). As mentioned above, these results incorporate hydrodynamic effects 25 of both CM1 and CM2 and CM4, and the effects of CM1 cannot be distinguished from the effects of 26 CM2 and CM4. However, it is expected that CM2 and CM4 are substantial drivers of the increased 27 residence time.
- 28 Presser and Luoma (2010b) summarized and discussed selenium uptake in the Bay-Delta (including 29 hydrologic conditions [e.g., Delta outflow and residence time for water], K<sub>d</sub>s [the ratio of selenium 30 concentrations in particulates, as the lowest level of the food chain, relative to the water-borne 31 concentration], and associated tissue concentrations [especially in clams and their consumers, such 32 as sturgeon]). When the Delta Outflow Index (daily average flow per month) decreased by five-fold 33 (73,732 cfs in June 1998 to 12,251 cfs in October 1998), residence time doubled (from 11 to 22 34 days) and the calculated mean K<sub>d</sub> also doubled (from 3,198 to 6,501). However, when daily average 35 Delta outflow in November 1999 was only 6,951 cfs (i.e., about one-half that in October 1998) and 36 residence time was 70 days, the calculated mean K<sub>d</sub> (7,614) did not increase proportionally.
- Models are not available to quantitatively estimate the level of changes in selenium bioaccumulation
   as related to residence time, but the effects of residence time are incorporated in the
- 39 bioaccumulation modeling for selenium that was based on higher K<sub>d</sub> values for drought years in
- 40 comparison to wet, normal, or all years; see Appendix 8M, *Selenium*. If increases in fish tissue or bird
- 41 egg selenium were to occur, the increases would likely be of concern only where fish tissues or bird
- 42 eggs are already elevated in selenium to near or above thresholds of concern. That is, where biota
- 43 concentrations are currently low and not approaching thresholds of concern (which, as discussed
- 44 above, is the case throughout the Delta, except for sturgeon in the western Delta), changes in
- 45 residence time alone would not be expected to cause them to then approach or exceed thresholds of

- 1 concern. In consideration of this factor, although the Delta as a whole is a CWA Section 303(d)-listed 2 water body for selenium, and although monitoring data of fish tissue or bird eggs in the Delta are 3 sparse, the most likely area in which biota tissues would be at levels high enough that additional 4 bioaccumulation due to increased residence time from restoration areas would be a concern is the 5 western Delta and Suisun Bay for sturgeon, as discussed above. As shown in Table 8-60a, the overall 6 increase in residence time estimated in the western Delta is 6 days relative to Existing Conditions, 7 and 4 days relative to the No Action Alternative. Given the available information, these increases are 8 small enough that they are not expected to substantially affect selenium bioaccumulation in the 9 western Delta. Because CM2 and CM4 are expected to be substantial drivers of the increased 10 residence times, further discussion is included in Impact WO-26 below.
- 11 In summary, relative to Existing Conditions and the No Action Alternative, Alternative 6A would 12 result in small increases in selenium concentrations throughout the Delta for most biota (less than 13 4%), although larger increases in selenium concentrations are predicted for sturgeon in the western 14 Delta. The Low Toxicity Threshold Exceedance Quotient for selenium concentrations in sturgeon for 15 all years in the San Joaquin River at Antioch would increase from 0.94 for Existing Conditions and 16 the No Action Alternative to 1.3, and from 0.88 to 1.1 at Sacramento River at Mallard Island. The 17 High Toxicity Threshold Exceedance Quotient for selenium concentrations for sturgeon at Antioch in 18 drought years would increase from 0.85 for Existing Conditions and 0.86 for the No Action 19 Alternative to 1.1, indicating a high potential for effects. The modeling of bioaccumulation for 20 sturgeon is less calibrated to site-specific conditions than that for other biota, which was calibrated 21 on a robust dataset for modeling of bioaccumulation in largemouth bass as a representative species 22 for the Delta. Overall, the predicted increases for Alternative 6A are high enough that they may 23 represent a measurable increase in body burdens of sturgeon, which would constitute an adverse 24 impact.

### 25 SWP/CVP Export Service Areas

- 26 Alternative 6A would result in moderate  $(0.12-0.19 \,\mu g/L)$  decreases in long-term average selenium 27 concentrations in water at the Banks and Jones pumping plants, relative to Existing Conditions and 28 the No Action Alternative, for the entire period modeled (Appendix 8M, Selenium, Table M-9a). 29 These decreases in long-term average selenium concentrations in water would result in increases in 30 available assimilative capacity for selenium at these pumping plants of 11–20%, relative to the 1.3 31 μg/L USEPA draft water quality criterion (Figures 8-59a and 8-60a). Furthermore the modeled 32 selenium concentrations in water for Alternative 6A (0.09 µg/L) would be below the USEPA draft 33 water quality criterion of  $1.3 \,\mu\text{g/L}$  (Appendix 8M, Table M-9a).
- Relative to Existing Conditions and the No Action Alternative, Alternative 6A would result in small
  changes (less than 5%) in estimated selenium concentrations in biota (whole-body fish, bird eggs
  [invertebrate diet], bird eggs [fish diet], and fish fillets) at export service areas (Figures 8-61a
  through 8-64b; Appendix 8M, *Selenium*, Table M-26). Concentrations in biota would not exceed any
  selenium benchmarks for Alternative 6A (Figures 8-61a through 8-64b).
- NEPA Effects: Based on the discussion above, the effects on selenium from Alternative 6A are
   considered to be adverse. This determination is reached because selenium concentrations in whole body sturgeon modeled at two western Delta locations would increase by an average of 27%, which
   may represent a measurable increase in the environment. Because both low and high toxicity
   benchmarks would be exceeded, these potentially measurable increases represent an adverse
- 44 impact.

*CEQA Conclusion:* Key findings discussed in the effects assessment provided above are summarized
 here, and are then compared to the CEQA thresholds of significance (defined in Section 8.3.2) for the
 purpose of making the CEQA impact determination for selenium. For additional details on the effects
 assessment findings that support this CEQA impact determination, see the effects assessment
 discussion that immediately precedes this conclusion.

6 There are no substantial point sources of selenium in watersheds upstream of the Delta, and no 7 substantial nonpoint sources of selenium in the watersheds of the Sacramento River and the eastern 8 tributaries. Nonpoint sources in the San Joaquin Valley that contribute selenium to the Delta will be 9 controlled through a TMDL developed by the Central Valley Water Board (2001) for the lower San 10 Joaquin River, established limits for the Grassland Bypass Project, and Basin Plan objectives (Central 11 Valley Regional Water Quality Control Board 2010d; State Water Resources Control Board 2010b, 12 2010c) that are expected to result in decreasing discharges of selenium from the San Joaquin River 13 to the Delta. Consequently, any modified reservoir operations and subsequent changes in river flows 14 under Alternative 6A, relative to Existing Conditions, are expected to cause negligible changes in 15 selenium concentrations in water. Any negligible changes in selenium concentrations that may occur 16 in the water bodies of the affected environment located upstream of the Delta would not be of 17 frequency, magnitude, and geographic extent that would adversely affect any beneficial uses or 18 substantially degrade the quality of these water bodies as related to selenium.

- 19 Relative to Existing Conditions, modeling estimates indicate that Alternative 6A would result in 20 small changes in selenium concentrations in water or most biota throughout the Delta, with no 21 exceedances of benchmarks for biological effects. Relative to Existing Conditions, modeling 22 estimates indicate that Alternative 6A would increase selenium concentrations in whole-body 23 sturgeon modeled at two western Delta locations by an average of 27%, which may represent a 24 measurable increase in the environment. Because both low and high toxicity benchmarks are 25 already exceeded under Existing Conditions, these potentially measurable increases represent a 26 potential adverse impact on fish and wildlife beneficial uses.
- Assessment of effects of selenium in the SWP/CVP Export Service Areas is based on effects on
  selenium concentrations at the Banks and Jones pumping plants. Relative to Existing Conditions,
  Alternative 6A would cause no increase in the frequency with which applicable benchmarks would
  be exceeded and would improve the quality of water in selenium concentrations at the Banks and
  Jones pumping plants locations.

32 Based on the above, although waterborne selenium concentrations would not exceed applicable 33 water quality objectives/criteria; however, significant impacts on some beneficial uses of waters in 34 the Delta could occur because high toxicity benchmarks may be exceeded (where they are not under 35 Existing Conditions), and uptake of selenium from water to biota may measurably increase. In 36 comparison to Existing Conditions, water quality conditions under this alternative would increase 37 levels of selenium (a bioaccumulative pollutant) by frequency, magnitude, and geographic extent 38 such that the affected environment may have measurably higher body burdens of selenium in 39 aquatic organisms, thereby substantially increasing the health risks to wildlife (including fish); 40 however, impacts to humans consuming those organisms are not expected to occur. Water quality 41 conditions under this alternative with respect to selenium would cause long-term degradation of 42 water quality in the western Delta. Except in the vicinity of the western Delta for sturgeon, water 43 quality conditions under this alternative would not increase levels of selenium by frequency, 44 magnitude, and geographic extent such that the affected environment would be expected to have 45 measurably higher body burdens of selenium in aquatic organisms. The greater level of selenium

- 1 bioaccumulation in the western Delta would further degrade water quality by measurable levels, on
- 2 a long-term basis, for selenium and, thus, cause the CWA 303(d)-listed impairment of beneficial use
- 3 to be made discernibly worse. This impact is considered significant. *AMM27 Selenium Management*,
- 4 which affords for site-specific measures to reduce effects, would be available to reduce BDCP-
- 5 related effects associated with selenium. The effectiveness of AMM27 is uncertain and, therefore
- 6 implementation may not reduce the identified impact to a level that would be less than significant,
- 7 and therefore it is significant and unavoidable.

# 8 Impact WQ-26: Effects on Selenium Concentrations Resulting from Implementation of CM2 9 CM21

- *NEPA Effects*: Effects of CM2-CM21 on selenium under Alternative 6A would be the same as those
   discussed for Alternative 1A and are considered not to be adverse.
- 12 **CEQA Conclusion:** CM2–CM21 proposed under Alternative 6A would be similar to conservation
- measures proposed under Alternative 1A. As such, effects on selenium resulting from the
   implementation of CM2-CM21 would be similar to those previously discussed for Alternative 1A.
- 15 This impact is considered to be less than significant. No mitigation is required.

# Impact WQ-27: Effects on Trace Metal Concentrations Resulting from Facilities Operations and Maintenance (CM1)

### 18 Upstream of the Delta

19 For the same reasons stated for the No Action Alternative, Alternative 6A would result in negligible, 20 and likely immeasurable, increases in trace metal concentrations in the rivers and reservoirs 21 upstream of the Delta, relative to Existing Conditions and the No Action Alternative. Effects due to 22 the operation and maintenance of the conveyance facilities are expected to be immeasurable, on an 23 annual and long-term average basis. As such, Alternative 6A would not be expected to substantially 24 increase the frequency with which applicable Basin Plan objectives or CTR criteria would be 25 exceeded in water bodies of the affected environment located upstream of the Delta or substantially 26 degrade the quality of these water bodies, with regard to trace metals.

### 27 **Delta**

28 For the same reasons stated for the No Action Alternative. Alternative 6A would not result in 29 substantial increases in trace metal concentrations in the Delta relative to Existing Conditions and 30 the No Action Alternative. However, substantial changes in source water fraction would occur in the 31 south Delta (Appendix 8D, Source Water Fingerprinting Results). Throughout much of the south 32 Delta, San Joaquin River water would replace Sacramento River water, with the future trace metals 33 profile largely reflecting that of the San Joaquin River. As discussed for the No Action Alternative, 34 trace metal concentration profiles between the San Joaquin and Sacramento Rivers are very similar 35 and currently meet Basin Plan objectives and CTR criteria. While the change in trace metal 36 concentrations in the south Delta would likely be measurable. Alternative 6A would not be expected 37 to substantially increase the frequency with which applicable Basin Plan objectives or CTR criteria 38 would be exceeded in the Delta or substantially degrade the quality of Delta waters with regard to 39 trace metals.

#### 1 SWP/CVP Export Service Areas

- 2 For the same reasons stated for the No Action Alternative, Alternative 6A would not result in
- 3 substantial increases in trace metal concentrations in SWP/CVP export service area waters under
- 4 Alternative 6A, relative to Existing Conditions and the No Action Alternative. Unlike current
- 5 conditions, however, water delivered to the SWP and CVP export service area would be entirely
- 6 sourced to the Sacramento River, and thus the future trace metals profile would reflect that of the
- 7 Sacramento River. While the change in trace metal concentrations in SWP and CVP export service
- area would likely be measurable, Alternative 6A would not be expected to substantially increase the
   frequency with which applicable Basin Plan objectives or CTR criteria would be exceeded in the
- 9 frequency with which applicable Basin Plan objectives or CTR criteria would be exceeded in the
  10 water bodies of the affected environment in the SWP/CVP service area or substantially degrade the
  11 quality of these water bodies, with regard to trace metals.
- NEPA Effects: In summary, Alternative 6A, relative to the No Action Alternative, would not cause a
   substantial increase in long-term average trace metals concentrations within the affected
   environment, nor would it cause an increased frequency of water quality objective/criteria
   exceedances within the affected environment. The effect on trace metals is determined not to be
   adverse.
- *CEQA Conclusion:* Effects of CM1 on trace metals under Alternative 6A would be similar to those
   discussed for Alternative 1A, and are summarized here, then compared to the CEQA thresholds of
   significance (defined in Section 8.3.2) for the purpose of making the CEQA impact determination for
   this constituent. For additional details on the effects assessment findings that support this CEQA
   impact determination, see the effects assessment discussion under Alternative 1A.
- While greater water demands under the Alternative 6A would alter the magnitude and timing of
  reservoir releases north, south and east of the Delta, these activities would have no substantial effect
  on the various watershed sources of trace metals. Moreover, long-term average flow and trace
  metals at Sacramento River at Hood and San Joaquin River at Vernalis are poorly correlated;
  therefore, changes in river flows would not be expected to cause a substantial long-term change in
  trace metal concentrations upstream of the Delta.
- 28 Average and 95<sup>th</sup> percentile trace metal concentrations are very similar across the primary source 29 waters to the Delta. Given this similarity, very large changes in source water fraction would be 30 necessary to effect a relatively small change in trace metal concentration at a particular Delta 31 location. Moreover, average and 95<sup>th</sup> percentile trace metal concentrations for these primary source 32 waters are all below their respective water quality criteria, including those that are hardness-based 33 without a WER adjustment. No mixing of these three source waters could result in a metal 34 concentration greater than the highest source water concentration, and given that trace metals do 35 not already exceed water quality criteria, more frequent exceedances of criteria in the Delta would 36 not be expected to occur under the Alternative 6A.
- The assessment of the Alternative 6A effects on trace metals in the SWP/CVP Export Service Areas is
  based on assessment of changes in trace metal concentrations at Banks and Jones pumping plants.
  As just discussed regarding similarities in Delta source water trace metal concentrations, the
  Alternative 6A is not expected to result in substantial changes in trace metal concentrations in Delta
- 40 Alternative 6A is not expected to result in substantial changes in trace metal concentrations in Dett 41 waters, including Banks and Jones pumping plants, therefore effects on trace metal concentrations
- 42 in the SWP/CVP Export Service Area are expected to be negligible.

- 1 Based on the above, there would be no substantial long-term increase in trace metal concentrations 2 in the rivers and reservoirs upstream of the Delta, in the Delta Region, or the SWP/CVP export 3 service area waters under Alternative 6A relative to Existing Conditions. As such, this alternative is 4 not expected to cause additional exceedance of applicable water quality objectives by frequency, 5 magnitude, and geographic extent that would cause adverse effects on any beneficial uses of waters 6 in the affected environment. Because trace metal concentrations are not expected to increase 7 substantially, no long-term water quality degradation for trace metals is expected to occur and, thus, 8 no adverse effects to beneficial uses would occur. Furthermore, any negligible changes in long-term 9 trace metal concentrations that may occur in water bodies of the affected environment would not be 10 expected to make any existing beneficial use impairments measurably worse. The trace metals
- discussed in this assessment are not considered bioaccumulative, and thus would not directly cause
   bioaccumulative problems in aquatic life or humans. This impact is considered to be less than
   significant. No mitigation is required.

# 14 Impact WQ-28: Effects on Trace Metal Concentrations Resulting from Implementation of 15 CM2-CM21

- *NEPA Effects*: CM2-CM21 proposed under Alternative 6A would be the same as those proposed
   under Alternative 1A. As such, effects on trace metals resulting from the implementation of CM2 CM21 would be similar to those previously discussed for Alternative 1A. As they pertain to trace
   metals, implementation of CM2-CM21 would not be expected to adversely affect beneficial uses of
   the affected environment or substantially degrade water quality with respect to trace metals.
- In summary, implementation of CM2-CM21 under Alternative 6A, relative to the No Action
   Alternative, would have negligible, if any, effect on trace metals concentrations. The effect on trace
   metals from implementing CM2-CM21 is determined not to be adverse.
- 24 CEQA Conclusion: Implementation of CM2-CM21 under Alternative 6A would not cause substantial 25 long-term increase in trace metal concentrations in the rivers and reservoirs upstream of the Delta, 26 in the Delta Region, or the SWP/CVP export service area. As such, this alternative is not expected to 27 cause additional exceedance of applicable water quality objectives by frequency, magnitude, and 28 geographic extent that would cause adverse effects on any beneficial uses of waters in the affected 29 environment. Because trace metal concentrations are not expected to increase substantially, no 30 long-term water quality degradation for trace metals is expected to occur and, thus, no adverse 31 effects to beneficial uses would occur. Furthermore, any negligible changes in long-term trace metal 32 concentrations that may occur throughout the affected environment would not be expected to make 33 any existing beneficial use impairments measurably worse. The trace metals discussed in this 34 assessment are not considered bioaccumulative, and thus would not directly cause bioaccumulative 35 problems in aquatic life or humans. This impact is considered to be less than significant. No 36 mitigation is required.

# Impact WQ-29: Effects on TSS and Turbidity Resulting from Facilities Operations and Maintenance (CM1)

- 39 *NEPA Effects*: Effects of CM1 on TSS and turbidity under Alternative 6A would be the same as those
   40 discussed for Alternative 1A. The effects on TSS and turbidity from implementing CM1 is determined
   41 to not be adverse.
- 42 *CEQA Conclusion*: Effects of CM1 on TSS and turbidity under Alternative 6A would be similar to 43 those discussed for Alternative 1A, and are summarized here, then compared to the CEQA

- thresholds of significance (defined in Section 8.3.2) for the purpose of making the CEQA impact
   determination for this constituent. For additional details on the effects assessment findings that
   support this CEQA impact determination, see the effects assessment discussion under Alternative
- 4 1A.

Changes river flow rate and reservoir storage that would occur under Alternative 6A, relative to
Existing Conditions, would not be expected to result in a substantial adverse change in TSS
concentrations and turbidity levels in the reservoirs and rivers upstream of the Delta, given that
suspended sediment concentrations are more affected by season than flow. Site-specific and
temporal exceptions may occur due to localized temporary construction activities, dredging
activities, development, or other land use changes would be site-specific and temporal, which would

- be regulated to limit both their short-term and long-term effects on TSS and turbidity levels to less
- 12 than substantial levels.
- 13 Within the Delta, geomorphic changes associated with sediment transport and deposition are 14 usually gradual, occurring over years, and high storm event inflows would not be substantially
- 15 affected. Thus, it is expected that the TSS concentrations and turbidity levels in the affected channels
- 16 would not be substantially different from the levels under Existing Conditions. Consequently, this
- 17 alternative is expected to have minimal effect on TSS concentrations and turbidity levels in the Delta
- 18 region, relative to Existing Conditions.
- 19 There is not expected to be substantial, if even measurable, changes in TSS concentrations and
- turbidity levels in the SWP/CVP Export Service Areas waters under Alternative 6A, relative to
   Existing Conditions, because as stated above, this alternative is not expected to result in substantial
   changes in TSS concentrations and turbidity levels at the south Delta export pumps, relative to
   Existing Conditions.
- Therefore, this alternative is not expected to cause additional exceedance of applicable water quality
  objectives where such objectives are not exceeded under Existing Conditions. Because TSS
  concentrations and turbidity levels are not expected to be substantially different, long-term water
  quality degradation is not expected, and, thus, beneficial uses are not expected to be adversely
  affected. Finally, TSS and turbidity are neither bioaccumulative nor Clean Water Act section 303(d)
  listed constituents. This impact is considered to be less than significant. No mitigation is required.
- 30 Impact WQ-30: Effects on TSS and Turbidity Resulting from Implementation of CM2–CM21
- *NEPA Effects*: Effects of CM2-CM21 on TSS and turbidity under Alternative 6A would be the same as
   those discussed for Alternative 1A. The effects on TSS and turbidity from implementing CM2-CM21
   is determined to not be adverse.
- *CEQA Conclusion*: CM2–CM21 proposed under Alternative 6A would be similar to conservation
   measures proposed under Alternative 1A. As such, effects on TSS and turbidity resulting from the
   implementation of CM2–CM21 would be similar to those previously discussed for Alternative 1A.
   This impact is considered to be less than significant. No mitigation is required.

# Impact WQ-31: Water Quality Effects Resulting from Construction-Related Activities (CM1-CM21)

- 40 The conveyance features for CM1 under Alternative 6A would be very similar to those discussed for
- 41 Alternative 1A. The primary difference between Alternative 6A and Alternative 1A is that under
- 42 Alternative 6A, there would be additional features constructed to create the isolated conveyance

1 system. As such, construction techniques and locations of major features of the conveyance system

- 2 within the Delta would be similar. The remainder of the facilities constructed under Alternative 6A,
- including CM2-CM21, would be very similar to, or the same as, those to be constructed for
  Alternative 1A.

5 **NEPA Effects:** The types and magnitude of potential construction-related water quality effects 6 associated with implementation of CM1–CM21 under Alternative 6A would be very similar to the 7 effects discussed for Alternative 1A, and the effects anticipated with implementation of CM2-CM21 8 would be essentially identical. Nevertheless, the construction of CM1, and any individual 9 components necessitated by CM2, and CM4–CM10, with the implementation of the BMPs specified in 10 Appendix 3B, Environmental Commitments, AMMs, and CMs, and other agency permitted 11 construction requirements would result in the potential water quality effects being largely avoided 12 and minimized. The specific environmental commitments that would be implemented under 13 Alternative 6A would be similar to those described for Alternative 1A (refer to Chapter 3, 14 Description of Alternatives, and Appendix 3B for additional information regarding the environmental 15 commitments and environmental permits). Consequently, relative to Existing Conditions, 16 Alternative 6A would not be expected to cause exceedance of applicable water quality 17 objectives/criteria or substantial water quality degradation with respect to constituents of concern, 18 and thus would not adversely affect any beneficial uses upstream of the Delta, in the Delta, or in the

- 19 SWP and CVP service area.
- In summary, with implementation of environmental commitments in Appendix 3B, the potential
  construction-related water quality effects are considered to be not adverse.

22 **CEOA Conclusion:** Because environmental commitments would be implemented under Alternative 23 6A for construction-related activities along with agency-issued permits that also contain 24 construction requirements to protect water quality, the construction-related effects, relative to 25 Existing Conditions, would not be expected to cause or contribute to substantial alteration of 26 existing drainage patterns which would result in substantial erosion or siltation on- or off-site, 27 substantial increased frequency of exceedances of water quality objectives/criteria, or substantially 28 degrade water quality with respect to the constituents of concern on a long-term average basis, and 29 thus would not adversely affect any beneficial uses in water bodies upstream of the Delta, within the 30 Delta, or in the SWP and CVP service area. Moreover, because the construction-related activities 31 would be temporary and intermittent in nature, the construction would involve negligible 32 discharges, if any, of bioaccumulative or 303(d) listed constituents to water bodies of the affected 33 environment. As such, construction activities would not contribute measurably to bioaccumulation of contaminants in organisms or humans or cause 303(d) impairments to be discernibly worse. 34 35 Based on these findings, this impact is determined to be less than significant. No mitigation is 36 required.

### Impact WQ-32. Effects on *Microcystis* Bloom Formation Resulting from Facilities Operations and Maintenance (CM1)

- 39 Effects of facilities and operations (CM1) on *Microcystis* abundance, and thus microcystins
- 40 concentrations, in water bodies of the affected environment under Alternative 6A would be very
- 41 similar (i.e., nearly the same) to those discussed for Alternative 1A. This is because factors that affect
- 42 *Microcystis* abundance in waters upstream of the Delta, in the Delta, and in the SWP/CVP Export
- 43 Services Areas under Alternative 1A would similarly change under Alternative 6A, relative to
- 44 Existing Conditions and the No Action Alternative. For the Delta in particular, there are differences

1 in the direction and magnitude of water residence time changes during the *Microcystis* bloom period 2 among the six Delta sub-regions under Alternative 6A compared to Alternative 1A, relative to 3 Existing Conditions and No Action Alternative. However, under Alternative 6A, relative to Existing 4 Conditions and No Action Alternative, water residence times during the *Microcystis* bloom period in 5 various Delta sub-regions are expected to increase to a degree that could, similar to Alternative 1A, 6 lead to an increase in the frequency, magnitude, and geographic extent of *Microcystis* blooms 7 throughout the Delta. Water exported from the Delta under Alternative 1A will be a mixture of 8 Microcystis-affected water from the existing south Delta intake and unaffected Sacramento River 9 water from the north Delta intake, which contrasts to Alternative 6, under which water exported to 10 the SWP/CVP Export Service Areas consist entirely of water from the Sacramento River from the 11 north Delta that is in unaffected by Microcystis. Because of this, the effects of Microcystis on and the 12 microcystin concentrations of water exported to the SWP/CVP Export Service Areas could decrease 13 under Alternative 6A, relative to Existing Conditions.

14 Similar to Alternative 1A, elevated ambient water temperatures relative to Existing Conditions 15 would occur in the Delta under Alternative 6A, which could lead to earlier occurrences of Microcystis 16 blooms in the Delta, and increase the overall duration and magnitude of blooms. However, the 17 degradation of water quality from *Microcystis* blooms due to the expected increases in Delta water 18 temperatures is driven entirely by climate change, not effects of CM1. While *Microcystis* blooms have 19 not occurred in the Export Service Areas, conditions in the Export Service Areas under Alternative 20 6A may become more conducive to *Microcystis* bloom formation, relative to Existing Conditions, 21 because water temperatures will increase in the Export Service Areas due to the expected increase 22 in ambient air temperatures resulting from climate change.

23 **NEPA Effects:** Effects of water facilities and operations (CM1) on *Microcystis* in water bodies of the 24 affected environment under Alternative 6A would be very similar to (i.e., nearly the same) to those 25 discussed for Alternative 1A. In summary, Alternative 6A operations and maintenance, relative to 26 the No Action Alternative, would result in long-term increases in hydraulic residence time of various 27 Delta sub-regions during the summer and fall *Microcystis* bloom period. During this period, the 28 increased residence time could result in a concurrent increase in the frequency, magnitude, and 29 geographic extent of Microcystis blooms, and thus microcystin levels, in affected areas of the Delta. 30 As a result, Alternative 6A operation and maintenance activities would cause further degradation to 31 water quality with respect to *Microcystis* in the Delta. Under Alternative 6A, relative to No Action 32 Alternative, water exported to the SWP/CVP Export Service Area will be a mixture of *Microcystis*-33 affected source water from the south Delta intakes and unaffected source water from the 34 Sacramento River, diverted at the north Delta intakes. It cannot be determined whether operations 35 and maintenance under Alternative 6A will result in increased or decreased levels of Microcystis and 36 microcystins in the mixture of source waters exported from Banks and Jones pumping plants. 37 Mitigation Measure WQ-32a and WQ-32b are available to reduce the effects of degraded water quality in the Delta. Although there is considerable uncertainty regarding this impact, the effects on 38 39 *Microcystis* from implementing CM1 is determined to be adverse.

40 **CEQA Conclusion:** Key findings discussed in the effects assessment provided above are summarized 41 here, and are then compared to the CEQA thresholds of significance (defined in Section 8.3.2) for the 42 purpose of making the CEQA impact determination for this constituent. For additional details on the 43 effects assessment findings that support this CEQA impact determination, see the effects assessment 44 discussion that immediately precedes this conclusion. Under Alternative 6A, additional impacts from *Microcystis* in the reservoirs and watersheds
 upstream of the Delta are not expected, relative to Existing Conditions. Operations and maintenance
 occurring under Alternative 6A is not expected to change nutrient levels in upstream reservoirs or
 hydrodynamic conditions in upstream rivers and streams such that conditions would be more
 conductive to *Microcystis* production.

6 Relative to Existing Conditions, water temperatures and hydraulic residence times in the Delta are 7 expected to increase under Alternative 6A, resulting in an increase in the frequency, magnitude and 8 geographic extent of *Microcystis* blooms in the Delta. However, the degradation of water quality 9 from *Microcystis* blooms due to the expected increases in Delta water temperatures is driven 10 entirely by climate change, not effects of CM1. Increases in Delta residence times are expected 11 throughout the Delta during the summer and fall bloom period, due in small part to climate change 12 and sea level rise, but due more proportionately to CM1 and the hydrodynamic impacts of 13 restoration included in CM2 and CM4. The precise change in local residence times and *Microcystis* 14 production expected within any Delta sub-region is unknown because conditions will vary across 15 the complex networks of intertwining channels, shallow back water areas, and submerged islands 16 that compose the Delta. Nonetheless, Delta residence times are, in general, expected to increase due 17 to Alternative 6A. Consequently, it is possible that increases in the frequency, magnitude, and 18 geographic extent of *Microcystis* blooms in the Delta will occur due to the operations and 19 maintenance of Alternative 6A and the hydrodynamic impacts of restoration (CM2 and CM4).

- 20 The assessment of effects of Microcystis on SWP/CVP Export Service Areas is based on the 21 assessment of changes in *Microcystis* levels in export source waters, as well as the effects of 22 temperature and residence time changes within the Export Service Areas on *Microcystis* production. 23 Under Alternative 6A, relative to Existing Conditions, the potential for *Microcystis* to occur in the 24 Export Service Area is expected to increase due to increasing water temperature, but this impact is 25 driven entirely by climate change and not Alternative 6A. Water exported from the Delta to the 26 Export Service Area will consist entirely of Sacramento River water from the north Delta which is 27 unaffected by *Microcystis*. Operations and maintenance (CM1) under Alternative 6A, relative to 28 existing conditions, is not expected to result in increased levels of *Microcystis* and microcystins in 29 the mixture of source waters exported from Banks and Jones pumping plants.
- 30 Based on the above, this alternative would not be expected to cause additional exceedance of 31 applicable water quality objectives/criteria by frequency, magnitude, and geographic extent that 32 would cause significant impacts on any beneficial uses of waters in the affected environment. 33 *Microcystis* and microcystins are not 303(d) listed within the affected environment and thus any 34 increases that could occur in some areas would not make any existing *Microcystis* impairment 35 measurably worse because no such impairments currently exist. However, because it is possible that 36 increases in the frequency, magnitude, and geographic extent of Microcystis blooms in the Delta will 37 occur due to the operations and maintenance of Alternative 6A and the hydrodynamic impacts of 38 restoration (CM2 and CM4), long-term water quality degradation may occur and, thus, significant 39 impacts on beneficial uses could occur. Further, microcystin is bioaccumulative in the Delta foodweb 40 (Lehman 2010). Thus, potential increases in *Microcystis* occurrences may lead to increased 41 microcystin presence in the Delta relative to Existing Conditions. This has potential to cause 42 microcystins to bioaccumulate to greater levels in aquatic organisms that would, in turn, pose health 43 risks to fish, wildlife or humans. Although there is considerable uncertainty regarding this impact, 44 the effects on Microcystis from implementing CM1 is determined to be significant.

- 1 Implementation of Mitigation Measure WQ-32a and WQ-32b may reduce degradation of Delta water
- 2 quality due to *Microcystis*. However, because the effectiveness of these mitigation measures to result
- 3 in feasible measures for reducing water quality effects is uncertain, this impact is considered to
- 4 remain significant and unavoidable.
- 5 Mitigation Measure WQ-32a: Design Restoration Sites to Reduce Potential for Increased
   6 Microcystis Blooms
- 7 Please see Mitigation Measure WQ-32a under Impact WQ-32 in the discussion of Alternative 1A.

# 8 Mitigation Measure WQ-32b: Investigate and Implement Operational Measures to Manage 9 Water Residence Time

10 Please see Mitigation Measure WQ-32b under Impact WQ-32 in the discussion of Alternative 1A.

# Impact WQ-33. Effects on *Microcystis* Bloom Formation Resulting from Other Conservation Measures (CM2-CM21)

13 The effects of CM2–CM21 on *Microcystis* under Alternative 6A would be the same as those discussed 14 for Alternative 1A. In summary, implementation of CM2 and CM4 could result in an increase in the 15 frequency, magnitude, and geographic extent of *Microcystis* blooms in the Delta, relative to Existing 16 Conditions and the No Action Alternative, as a result of increased residence times for Delta waters. 17 Because the hydrodynamic effects associated with implementing CM2 and CM4 were incorporated 18 into the modeling used to assess CM1, a detailed assessment of the effects of implementing CM2 and 19 CM4 on *Microcystis* blooms in the Delta via their effects on Delta water residence time is provided 20 under CM1 (above). The effects of CM2 and CM4 on *Microcystis* may be reduced by implementation 21 of Mitigation Measures WO-32a. The effectiveness of the mitigation measure to result in feasible 22 measures for reducing water quality effects is uncertain. CM3 and CM5-CM21 would not result in an 23 increase in the frequency, magnitude, and geographic extent of *Microcystis* blooms in the Delta.

- *NEPA Effects:* Effects of CM2–CM21 on *Microcystis* under Alternative 6A would be the same as those
   discussed for Alternative 1A and are considered to be adverse.
- 26 **CEQA** Conclusion: Based on the above, this alternative would not be expected to cause additional 27 exceedance of applicable water quality objectives/criteria by frequency, magnitude, and geographic 28 extent that would cause significant impacts on any beneficial uses of waters in the affected 29 environment. Microcystis and microcystins are not 303(d) listed within the affected environment 30 and thus any increases that could occur in some areas would not make any existing *Microcystis* 31 impairment measurably worse because no such impairments currently exist. However, microcystin 32 is bioaccumulative in the Delta foodweb (Lehman 2010). Thus, potential increases in *Microcystis* 33 occurrences may lead to increased microcystin presence in the Delta relative to Existing Conditions. 34 This has potential to cause microcystins to bioaccumulate to greater levels in aquatic organisms that 35 would, in turn, pose health risks to fish, wildlife or humans.Because restoration actions 36 implemented under CM2 and CM4 will increase residence time throughout the Delta and create local 37 areas of warmer water during the bloom season, it is possible that increases in the frequency, 38 magnitude, and geographic extent of Microcystis blooms, and thus long-term water quality 39 degradation and significant impacts on beneficial uses, could occur. Although there is considerable 40 uncertainty regarding this impact, the effects on *Microcystis* from implementing CM2-CM21 are
- 41 determined to be significant.

1 Implementation of Mitigation Measure WQ-32a may reduce degradation of Delta water quality due

- to *Microcystis*. However, because the effectiveness of this mitigation measure to result in feasible
   measures for reducing water quality effects is uncertain, this impact is considered to remain
- 4 significant and unavoidable.
- 5Mitigation Measure WQ-32a: Design Restoration Sites to Reduce Potential for Increased6Microcystis Blooms
- 7 Please see Mitigation Measure WQ-32a under Impact WQ-32 in the discussion of Alternative 1A.

# 8 Impact WQ-34: Effects on San Francisco Bay Water Quality Resulting from Facilities 9 Operations and Maintenance (CM1) and Implementation of CM2-CM21

- The effects analysis presented in the preceding impacts (Impact WQ-1 through WQ-33) concluded
   that Alternative 6A would have a less than significant impact/no adverse effect on the following
   constituents in the Delta:
- 13 Boron
- 14 DO
- Pathogens
- 16 Pesticides
- Trace Metals
- 18 Turbidity and TSS

19 Elevated concentrations of boron are of concern in drinking and agricultural water supplies. 20 However, waters in the San Francisco Bay are not designated to support MUN and AGR beneficial 21 uses. Changes in Delta DO, pathogens, pesticides, and turbidity and TSS are not anticipated to be of a 22 frequency, magnitude and geographic extent that would adversely affect any beneficial uses or 23 substantially degrade the quality of the Delta. Thus, changes in boron, DO, pathogens, pesticides, and 24 turbidity and TSS in Delta outflow are not anticipated to be of a frequency, magnitude and 25 geographic extent that would adversely affect any beneficial uses or substantially degrade the 26 quality of the of San Francisco Bay.

- The effects of Alternative 6A on bromide, chloride, and DOC, in the Delta were determined to be
  significant/adverse. Increases in bromide, chloride, and DOC concentrations are of concern in
  drinking water supplies; however, as described previously, the San Francisco Bay does not have a
  designated MUN use. Thus, changes in bromide, chloride, and DOC in Delta outflow would not
  adversely effect any beneficial uses of San Francisco Bay.
- Elevated EC, as assessed for this alternative, is of concern for its effects on the AGR beneficial use and fish and wildlife beneficial uses. As discussed above, San Francisco Bay does not have an AGR beneficial use designation. Further, as discussed for the No Action Alternative, changes in Delta salinity would not contribute to measurable changes in Bay salinity, as the change in Delta outflow, which would be the primary driver of salinity changes, would be two to three orders of magnitude lower than (and thus minimal compared to) the Bay's tidal flow.
- Also, as discussed for the No Action Alternative, adverse changes in *Microcystis* levels that could
   occur in the Delta would not cause adverse *Microcystis* blooms in San Francisco Bay, because

- *Microcystis* are intolerant of the Bay's high salinity and, thus have not been detected downstream of
   Suisun Bay.
- 3 While effects of Alternative 6A on the nutrients ammonia, nitrate, and phosphorus were determined
- 4 to be less than significant/not adverse, these constituents are addressed further below because the
- 5 response of the seaward bays to changed nutrient concentrations/loading may differ from the
- 6 response of the Delta. Selenium and mercury are discussed further, because they are
- 7 bioaccumulative constituents where changes in load due to both changes in Delta concentrations
- 8 and exports are of concern.

### 9 Nutrients: Ammonia, Nitrate, and Phosphorus

10 Total nitrogen loads in Delta outflow to Suisun and San Pablo Bays under Alternative 6A would be 11 dominated almost entirely by nitrate, because planned upgrades to the SRWTP will result in >95% 12 removal of ammonia in its effluent. Total nitrogen loads to Suisun and San Pablo Bays would 13 decrease by 5%, relative to Existing Conditions, and increase by 40%, relative to the No Action 14 Alternative (Appendix 80, San Francisco Bay Analysis, Table 0-1). The change in nitrogen loading to 15 Suisun and San Pablo Bays under Alternative 6A would not adversely impact primary productivity 16 in these embayments because light limitation and grazing currently limit algal production in these 17 embayments. To the extent that algal growth increases in relation to a change in ammonia 18 concentration, this would have net positive benefits, because current algal levels in these 19 embayments are low. Nutrient levels and ratios are not considered a direct driver of *Microcystis* and 20 cyanobacteria levels in the North Bay.

21 The phosphorus load exported from the Delta to Suisun and San Pablo Bays for Alternative 6A is 22 estimated to increase by 9%, relative to Existing Conditions, and increase by 4% relative to the No 23 Action Alternative (Appendix 80, Table 0-1)). The only postulated effect of changes in phosphorus 24 loads to Suisun and San Pablo Bays is related to the influence of nutrient stoichiometry on primary 25 productivity. However, there is uncertainty regarding the impact of nutrient ratios on 26 phytoplankton community composition and abundance. Any effect on phytoplankton community 27 composition would likely be small compared to the effects of grazing from introduced clams and 28 zooplankton in the estuary (Senn and Novick 2014; Kimmerer and Thompson 2014). Therefore, the 29 projected change in total nitrogen and phosphorus loading that would occur in Delta outflow to San 30 Francisco Bay is not expected to result in degradation of water quality with regard to nutrients that 31 would result in adverse effects to beneficial uses.

### 32 *Mercury*

33 The estimated long-term average mercury and methylmercury loads in Delta exports are shown in 34 Appendix 80, Table 0-2. Loads of mercury and methylmercury from the Delta to San Francisco Bay 35 are estimated to change relatively little due to changes in source water fractions and net Delta 36 outflow that would occur under Alternative 6A. Mercury load to the Bay is estimated to increase by 37 12 kg/year (5%), relative to Existing Conditions, and 9 kg/year (3%), relative to the No Action 38 Alternative. Methylmercury load is estimated to increase by 0.37 kg/year (10%), relative to Existing 39 Conditions, and increase by 0.28 kg/year (7%) relative to the No Action Alternative. The estimated 40 total mercury load to the Bay is 272 kg/year, which would be less than the San Francisco Bay 41 mercury TMDL WLA for the Delta of 330 kg/year. The estimated changes in mercury and 42 methylmercury loads would be within the overall uncertainty associated with the estimates of long-43 term average net Delta outflow and the long-term average mercury and methylmercury 44 concentrations in Delta source waters. The estimated changes in mercury load under the alternative

- 1 would also be substantially less than the considerable differences among estimates in the current
- mercury load to San Francisco Bay (San Francisco Bay Regional Water Quality Control Board 2006;
   David et al. 2009).
- 4 Given that the estimated incremental increases of mercury and methylmercury loading to San
- 5 Francisco Bay would fall within the uncertainty of current mercury and methylmercury load
- 6 estimates, the estimated changes in mercury and methylmerucy loads in Delta exports to San
- 7 Francisco Bay due to Alternative 6A are not expected to result in adverse effects to beneficial uses or
- 8 substantially degrade the water quality with regard to mercury, or make the existing CWA Section
- 9 303(d) impairment measurably worse.

### 10 Selenium

- 11 Changes in source water fraction and net Delta outflow under Alternative 6A, relative to Existing 12 Conditions, are projected to cause the total selenium load to the North Bay to increase by 24%, 13 relative to Existing Conditions, and increase by 20%, relative to the No Action Alternative (Appendix 14 80, Table 0-3). Changes in long-term average selenium concentrations of the North Bay are assumed 15 to be proportional to changes in North Bay selenium loads. Under Alternative 6A, the long-term 16 average total selenium concentration of the North Bay is estimated to be  $0.16 \mu g/L$  and the dissolved 17 selenium concentration is estimated to be 0.14  $\mu$ g/L, which would be a 0.03  $\mu$ g/L increase relative to 18 Existing Conditions and the No Action Alternative (Appendix 80, Table 0-3). The dissolved selenium 19 concentration would be below the target of  $0.202 \,\mu g/L$  developed by Presser or Luoma (2013) to 20 coincide with a white sturgeon whole-body fish tissue selenium concentration not greater than 8 21 mg/kg in the North Bay.
- 22 The incremental increase in dissolved selenium concentrations projected to occur under Alternative 23 6A, relative to Existing Conditions and the No Action Alternative, would be higher than under 24 Alternatives 1A–5, but still low (0.03  $\mu$ g/L). The increased dissolved selenium concentration would 25 be within the overall uncertainty of the analytical methods used to measure selenium in water 26 column samples; however, it also would be within the uncertainty associated with estimating 27 numeric water column selenium thresholds (Pressor and Luoma 2013). As described in Section 28 8.3.1.8, there have been improvements in selenium concentrations in the tissue of diving ducks and 29 muscle of white sturgeon since the initial CWA Section 303(d) listing of the North Bay for selenium 30 impairments, and selenium concentrations in white sturgeon muscle have also generally been below 31 the USEPA's draft recommended fish muscle tissue concentration of 11.8 mg/kg dry weight (San 32 Francisco Estuary Institute 2014). However, as described under Impact WQ-25, though there is 33 some uncertainty in the estimate of sturgeon concentrations at western Delta locations, the 34 predicted increases for Alternative 6A are high enough that they may represent measurably higher 35 body burdens of selenium in aquatic organisms, thereby substantially increasing the health risks to 36 wildlife (including fish). Because the projected incremental increases in dissolved selenium could 37 cause measurable changes in water column concentrations, and these incremental increases would 38 be within the uncertainty in the target water column threshold for dissolved selenium for protection 39 against adverse bioaccumulative effects in the North Bay ecosystem, and modeling predicts 40 concentrations in the western Delta may represent a measurable increase in body burdens of 41 sturgeon, there is potential that the incremental increase in dissolved selenium concentration 42 projected to occur in the North Bay under Alternative 6A could result in adverse effects beneficial 43 uses.

1 **NEPA Effects:** Based on the discussion above, Alternative 6A, relative to the No Action Alternative, 2 would not cause further degradation to water quality with respect to boron, bromide, chloride, DO, 3 DOC, EC, mercury, pathogens, pesticides, nutrients (ammonia, nitrate, phosphorus), trace metals, or 4 turbidity and TSS in the San Francisco Bay. Further, changes in these constituent concentrations in 5 Delta outflow would not be expected to cause changes in Bay concentrations of frequency, 6 magnitude, and geographic extent that would adversely affect any beneficial uses. In summary, 7 based on the discussion above, effects on the San Francisco Bay from implementation of CM1-CM21 8 are considered to be not adverse with respect to boron, bromide, chloride, DO, DOC, EC, mercury, 9 pathogens, pesticides, nutrients (ammonia, nitrate, phosphorus), trace metals, or turbidity and TSS. 10 However, Alternative 6A could result in increases in selenium concentrations in the North San 11 Francisco Bay that could result in adverse effects to fish and wildlife beneficial uses. This effect is 12 considered to be adverse.

13 CEQA Conclusion: Based on the above, Alternative 6A would not be expected to cause long-term 14 degradation of water quality in San Francisco Bay resulting in sufficient use of available assimilative 15 capacity such that occasionally exceeding water quality objectives/criteria would be likely and 16 would result in substantially increased risk for adverse effects to one or more beneficial uses with 17 respect to boron, bromide, chloride, DO, DOC, EC, mercury, pathogens, pesticides, nutrients 18 (ammonia, nitrate, phosphorus), trace metals, or turbidity and TSS. Further, based on the above, this 19 alternative would not be expected to cause additional exceedance of applicable water quality 20 objectives/criteria in the San Francisco Bay by frequency, magnitude, and geographic extent that 21 would cause significant impacts on any beneficial uses of waters in the affected environment with 22 respect to boron, bromide, chloride, DO, DOC, EC, mercury, pathogens, pesticides, nutrients 23 (ammonia, nitrate, phosphorus), trace metals, or turbidity and TSS. Any changes in boron, bromide, 24 chloride, and DOC in the San Francisco Bay would not adversely affect beneficial uses, because the 25 uses most affected by changes in these parameters, MUN and AGR, are not beneficial uses of the Bay. 26 Further, no substantial changes in DO, pathogens, pesticides, trace metals or turbidity or TSS are 27 anticipated in the Delta, relative to Existing Conditions, therefore, no substantial changes these 28 constituents levels in the Bay are anticipated. Changes in Delta salinity would not contribute to 29 measurable changes in Bay salinity, as the change in Delta outflow would two to three orders of 30 magnitude lower than (and thus minimal compared to) the Bay's tidal flow. Adverse changes in 31 Microcystis levels that could occur in the Delta would not cause adverse Microcystis blooms in the 32 Bay, because Microcystis are intolerant of the Bay's high salinity and, thus not have not been 33 detected downstream of Suisun Bay. The 5% decrease in total nitrogen load and 40% increase in 34 phosphorus load, relative to Existing Conditions, are expected to have minimal effect on water 35 quality degradation, primary productivity, or phytoplankton community composition. The estimated 36 increase in mercury load (9 kg/year; 3%) and methylmercury load (0.37 kg/year; 10%), relative to 37 Existing Conditions, is within the level of uncertainty in the mass load estimate and not expected to 38 contribute to water quality degradation, make the CWA section 303(d) mercury impairment 39 measurably worse or cause mercury/methylmercury to bioaccumulate to greater levels in aquatic 40 organisms that would, in turn, pose substantial health risks to fish, wildlife, or humans.

In regard to selenium, the estimated increase in selenium load would be 24% and the estimated
increase in dissolved selenium concentrations would be 0.03 μg/L. Though there is some
uncertainty in the estimate of sturgeon concentrations at western Delta locations, the predicted
increases are high enough that they may represent measurably higher body burdens of selenium in
aquatic organisms, thereby substantially increasing the health risks to wildlife (including fish). Thus,
the increase in selenium load may make the CWA section 303(d) selenium impairment measurably

worse and cause selenium to bioaccumulate to greater levels in aquatic organisms that would, in
 turn, pose substantial health risks to fish and wildlife. This impact is considered to be significant.
 *AMM27 Selenium Management*, which affords for site-specific measures to reduce effects, would be
 available to reduce BDCP-related effects associated with selenium. The effectiveness of AMM27 is
 uncertain and, therefore implementation may not reduce the identified impact to a level that would

6 be less than significant, and therefore it is significant and unavoidable.

# 78.3.3.12Alternative 6B—Isolated Conveyance with East Alignment and8Intakes 1–5 (15,000 cfs; Operational Scenario D)

9 Alternative 6B would comprise physical/structural components similar to those under Alternative 10 1B with the principal exception that Alternative 6B would be an "isolated" conveyance, no longer 11 involving operation of the existing SWP and CVP south Delta export facilities for Clifton Court 12 Forebay and Jones Pumping Plant. Alternative 6B would utilize five screened intakes (i.e., Intakes 1 13 through 5) to convey up to 15,000 cfs of water from the north Delta to the south Delta through a 14 canal along the east side of the Delta. An intermediate pumping plant north of the town of Holt 15 would be constructed as well as a new 600-acre Byron Tract Forebay located adjacent to Clifton 16 Court Forebay. Water supply and conveyance operations would follow the guidelines described as 17 Scenario D, which includes Fall X2. CM2–CM21 would be implemented under this alternative, and 18 these conservation measures would be the same as those under Alternative 1A. See Chapter 3, 19 Description of Alternatives, Section 3.5.12, for additional details on Alternative 6B.

### 20 Water Quality Effects Resulting from Facilities Operations and Maintenance (CM1)

21 Alternative 6B has the same diversion and conveyance operations as Alternative 6A. The primary 22 difference between the two alternatives is that conveyance under Alternative 6B would be in a lined 23 or unlined canal, instead of pipeline. Because there would be no difference in conveyance capacity or 24 operations, there would be no differences between these two alternatives in upstream of Delta river 25 flows or reservoir operations, Delta inflow, source fractions to various Delta locations, and 26 hydrodynamics in the Delta. Conveyance of water in an open channel instead of a pipeline may 27 result in differing physical properties (e.g., DO, pH, temperature) of the water upon reaching the 28 south Delta export pumps than if the water was conveyed in a pipeline. However, the physical 29 properties of water arriving at the south Delta export pumps would continue to change and would 30 equilibrate to similar levels as Alternative 6A as it is conveyed throughout the SWP/CVP Export 31 Service Areas. Because no substantial differences in water quality effects are anticipated anywhere 32 in the affected environment under Alternative 6B compared to those described in detail for 33 Alternative 6A, the water quality effects described for Alternative 6A also appropriately characterize 34 effects under Alternative 6B.

### 35 Water Quality Effects Resulting from Implementation of CM2–CM21

Alternative 6B has the same conservation measures as Alternative 6A. Because no substantial
 differences in water quality effects are anticipated anywhere in the affected environment under
 Alternative 6B compared to those described in detail for Alternative 6A, the water quality effects
 described for Alternative 6A also appropriately characterize effects under Alternative 6B.

# Impact WQ-31: Water Quality Effects Resulting from Construction-Related Activities (CM1-CM21)

*NEPA Effects:* The primary difference between Alternative 6B and Alternative 1A is that under
 Alternative 6B, a canal would be constructed for conservation measure CM1 along the eastern side
 of the Delta to convey the Sacramento River water south, rather than the tunnel/pipeline features.
 As such, construction techniques and locations of major features of the conveyance system within
 the Delta would be different (see Chapter 3, *Description of Alternatives*, Section 3.5.12). The
 remainder of the facilities constructed under Alternative 6B, including CM2–CM21, would be very
 similar to, or the same as, those to be constructed for Alternative 1A.

- 10 The types of potential construction-related water quality effects associated with implementation of 11 CM1 under Alternative 6B would be very similar to the effects discussed for Alternative 1A, and the 12 effects anticipated with implementation of CM2–CM21 would be essentially identical. However,
- 13 given the substantial differences in the conveyance features under CM1 with construction of a canal,
- 14 there could be differences in the location, magnitude, duration, and frequency of construction
- activities and related water quality effects. In particular, relative to the Existing Conditions and No
   Action Alternative conditions, construction of the major intakes and canal features for CM1 under
- 17 Alternative 6B would involve extensive general construction activities, material
- handling/storage/placement activities, surface soil grading/excavation/disposal and associated
- exposure of disturbed sites to erosion and runoff, and construction site dewatering operations.
   Nevertheless, the construction of CM1, and any individual components necessitated by CM2, and
- 21 CM4–CM10, with the implementation of the BMPs specified in Appendix 3B, *Environmental*
- 22 *Commitments, AMMs, and CMs,* and other agency permitted construction requirements would result
- in the potential water quality effects being largely avoided and minimized. The specific
  environmental commitments that would be implemented under Alternative 6B would be similar to
- 24 environmental commitments that would be implemented under Alternative 68 would be similar to
   25 those described for Alternative 1A with the exception that Category "B" BMPs for RTM dewatering
   26 basin construction and operations, if necessary at all, would be much reduced. Consequently,
   27 relative to Existing Conditions, Alternative 6B would not be expected to cause exceedance of
   28 applicable water quality objectives/criteria or substantial water quality degradation with respect to
- 20 applicable water quality objectives/citeria of substantial water quality degradation with respect to
   29 constituents of concern, and thus would not adversely affect any beneficial uses upstream of the
   30 Delta, in the Delta, or in the SWP and CVP service area.
- In summary, with implementation of environmental commitments in Appendix 3B, the potential
   construction-related water quality effects are considered to be not adverse.

33 **CEQA Conclusion:** Construction-related contaminant discharges would be temporary and 34 intermittent in nature and would involve negligible, if any, discharges of bioaccumulative or 303(d) 35 listed constituents to water bodies of the affected environment. As such, construction activities 36 would not contribute measurably to bioaccumulation of contaminants in organisms or humans or 37 cause 303(d) impairments to be discernibly worse. Because environmental commitments would be 38 implemented under Alternative 6B for construction-related activities along with agency-issued 39 permits that also contain construction related mitigation requirements to protect water quality, the 40 construction-related effects, relative to Existing Conditions, would not be expected to cause or 41 contribute to substantial alteration of existing drainage patterns which would result in substantial 42 erosion or siltation on- or off-site, substantial increased frequency of exceedances of water quality 43 objectives/criteria, or substantially degrade water quality with respect to the constituents of

44 concern on a long-term average basis, and thus would not adversely affect any beneficial uses in

water bodies upstream of the Delta, within the Delta, or in the SWP and CVP service area. Based on
 these findings, this impact is determined to be less than significant. No mitigation is required.

# 8.3.3.13 Alternative 6C—Isolated Conveyance with West Alignment and Intakes W1–W5 (15,000 cfs; Operational Scenario D)

5 Alternative 6C would comprise physical/structural components similar to those under Alternative 6 1C with the principal exception that Alternative 6B would be an "isolated" conveyance, no longer 7 involving operation of the existing SWP and CVP south Delta export facilities for Clifton Court 8 Forebay and Jones Pumping Plant. Alternative 6C would utilize five screened intakes (i.e., Intakes 1 9 through 5) to convey up to 15,000 cfs of water from the north Delta to the south Delta through a 10 series of canals and tunnels along the west side of the Delta. An intermediate pumping plant would be utilized and a new 600-acre forebay at Byron Tract would be constructed adjacent Clifton Court 11 12 Forebay. There would be no intermediate forebay. Water supply and conveyance operations would 13 follow the guidelines described as Scenario D, which includes Fall X2. CM2-CM21 would be 14 implemented under this alternative, and these conservation measures would be the same as those 15 under Alternative 1A. See Chapter 3, Description of Alternatives, Section 3.5.13, for additional details on Alternative 6C. 16

### 17 Water Quality Effects Resulting from Facilities Operations and Maintenance (CM1)

18 Alternative 6C has the same diversion and conveyance operations as Alternative 6A. The primary 19 differences between the two alternatives are that conveyance under Alternative 6C would be in a 20 lined or unlined canal, instead of pipeline, and the alignment of the canal would be along the 21 western side of the Delta, rather than the eastern side. Because there would be no difference in 22 conveyance capacity or operations, there would be no differences between these two alternatives in 23 upstream of Delta river flows or reservoir operations, Delta inflow, source fractions to various Delta 24 locations, and hydrodynamics in the Delta. Conveyance of water in an open channel instead of a 25 pipeline may result in differing physical properties (e.g., DO, pH, temperature) of the water upon 26 reaching the south Delta export pumps than if the water was conveyed in a pipeline. However, the 27 physical properties of water arriving at the south Delta export pumps would continue to change and 28 would equilibrate to similar levels as Alternative 6A as it is conveyed throughout the SWP/CVP 29 Export Service Areas. Because no substantial differences in water quality effects are anticipated 30 anywhere in the affected environment under Alternative 6C compared to those described in detail 31 for Alternative 6A, the water quality effects described for Alternative 6A also appropriately 32 characterize effects under Alternative 6C.

### 33 Water Quality Effects Resulting from Implementation of CM2–CM21

- Alternative 6C has the same conservation measures as Alternative 6A. Because no substantial
   differences in water quality effects are anticipated anywhere in the affected environment under
- 36 Alternative 6C compared to those described in detail for Alternative 6A, the water quality effects
- described for Alternative 6A also appropriately characterize effects under Alternative 6C.

# Impact WQ-31: Water Quality Effects Resulting from Construction-Related Activities (CM1-CM21)

*NEPA Effects*: The primary difference between Alternative 6C and Alternative 1A is that under
 Alternative 6C, a canal would be constructed for CM1 along the western side of the Delta to convey
 the Sacramento River water south, in addition to the tunnel/pipeline features. As such, construction
 techniques and locations of major features of the conveyance system within the Delta would be
 different (see Chapter 3, *Description of Alternatives*, Section 3.5.13). The remainder of the facilities
 constructed under Alternative 6C, including CM2–CM21, would be very similar to, or the same as,
 those to be constructed for Alternative 1A.

- 10 The types of potential construction-related water quality effects associated with implementation of 11 CM1 under Alternative 6C would be very similar to the effects discussed for Alternative 1A, and the 12 effects anticipated with implementation of CM2–CM21 would be essentially identical. Given the 13 substantial differences in the conveyance features under CM1 with construction of a canal in 14 addition to the tunnel/pipeline features, there could be differences in the location, magnitude, 15 duration, and frequency of construction activities and related water quality effects. In particular, 16 relative to the Existing Conditions and No Action Alternative conditions, construction of the major 17 intakes and canal features for CM1 under Alternative 6C would involve extensive general 18 construction activities, material handling/storage/placement activities, surface soil 19 grading/excavation/disposal and associated exposure of disturbed sites to erosion and runoff, and 20 construction site dewatering operations. Nevertheless, the construction of CM1, and any individual 21 components necessitated by CM2, and CM4–CM10, with the implementation of the BMPs specified in 22 Appendix 3B, Environmental Commitments, AMMs, and CMs, and other agency permitted 23 construction requirements would result in the potential water quality effects being largely avoided 24 and minimized. The specific environmental commitments that would be implemented under 25 Alternative 6C would be similar to those described for Alternative 1A. However, this alternative 26 would involve environmental commitments associated with both tunnel/pipeline and canal 27 construction activities. Consequently, relative to Existing Conditions, Alternative 6C would not be 28 expected to cause exceedance of applicable water quality objectives/criteria or substantial water 29 quality degradation with respect to constituents of concern, and thus would not adversely affect any 30 beneficial uses upstream of the Delta, in the Delta, or in the SWP and CVP service area.
- In summary, with implementation of environmental commitments in Appendix 3B, the potential
   construction-related water quality effects are considered to be not adverse.

33 **CEQA Conclusion:** Construction-related contaminant discharges would be temporary and 34 intermittent in nature and would involve negligible, if any, discharges of bioaccumulative or 303(d) 35 listed constituents to water bodies of the affected environment. As such, construction activities 36 would not contribute measurably to bioaccumulation of contaminants in organisms or humans or 37 cause 303(d) impairments to be discernibly worse. Because environmental commitments would be 38 implemented under Alternative 6C for construction-related activities along with agency-issued 39 permits that also contain construction related mitigation requirements to protect water quality, the 40 construction-related effects, relative to Existing Conditions, would not be expected to cause or 41 contribute to substantial alteration of existing drainage patterns which would result in substantial 42 erosion or siltation on- or off-site, substantial increased frequency of exceedances of water quality 43 objectives/criteria, or substantially degrade water quality with respect to the constituents of 44 concern on a long-term average basis, and thus would not adversely affect any beneficial uses in

Bay Delta Conservation Plan/California WaterFix Final EIR/EIS water bodies upstream of the Delta, within the Delta, or in the SWP and CVP service area. Based on
 these findings, this impact is determined to be less than significant. No mitigation is required.

# 8.3.3.14 Alternative 7—Dual Conveyance with Pipeline/Tunnel, Intakes 2, 3, and 5, and Enhanced Aquatic Conservation (9,000 cfs; Operational Scenario E)

6 Alternative 7 would comprise physical/structural components similar to those under Alternative 1A 7 with the principal exception that Alternative 7 would construct only three intakes and intake 8 pumping plants (i.e., Intakes 2, 3, and 5). Alternative 7 would convey up to 9,000 cfs of water from 9 the north Delta to the south Delta through pipelines/tunnels from three screened intakes on the east 10 bank of the Sacramento River between Clarksburg and Walnut Grove. A 750-acre intermediate 11 forebay and pumping plant would be constructed near Hood. A new 600-acre Byron Tract Forebay, 12 adjacent to and south of Clifton Court Forebay, would be constructed which would provide water to 13 the south Delta pumping plants. Water supply and conveyance operations would follow the 14 guidelines described as Scenario E, which includes Fall X2. The modifications under this enhanced 15 aquatic alternative are intended to further improve fish and wildlife habitat, especially along the San 16 Joaquin River. CM2-CM21 (CM2-CM21) would be implemented under this alternative, and would be 17 the same as those under Alternative 1A, except that 40 linear miles rather than 20 linear miles of 18 channel margin habitat would be enhanced, and 20,000 acres rather than 10,000 acres of seasonally 19 inundated floodplain would be restored. See Chapter 3, Description of Alternatives, Section 3.5.14, for 20 additional details on Alternative 7.

### 21 Effects of the Alternative on Delta Hydrodynamics

Under the No Action Alternative and Alternatives 1A-9, the following two primary factors can
substantially affect water quality within the Delta:

- 24 • Within the south, west, and interior Delta, a decrease in the percentage of Sacramento River-25 sourced water and a concurrent increase in San Joaquin River-sourced water can increase the 26 concentrations of numerous constituents (e.g., boron, bromide, chloride, electrical conductivity, 27 nitrate, organic carbon, some pesticides, selenium). This source water replacement is caused by 28 decreased exports of San Joaquin River water (due to increased Sacramento River water 29 exports), or effects of climate change on timing of flows in the rivers. Changes in channel flows 30 also can affect water residence time and many related physical, chemical, and biological 31 variables.
- Particularly in the west Delta, sea water intrusion as a result of sea level rise or decreased Delta
   outflow can increase the concentration of salts (bromide, chloride) and levels of electrical
   conductivity. Conversely, increased Delta outflow (e.g., as a result of Fall X2 operations in wet
   and above normal water years) will decrease levels of these constituents, particularly in the
   west Delta.
- 37 Under Alternative 7, over the long term, average annual delta exports are anticipated to decrease by
- 38 1,389 TAF relative to Existing Conditions, and by 682 TAF relative to the No Action Alternative.
- 39 Since, over the long-term, approximately 62% of the exported water will be from the new north
- 40 Delta intakes, average monthly diversions at the south Delta intakes would be decreased because of
- 41 the shift in diversions to the north Delta intakes (see Chapter 5, *Water Supply*, for more
- 42 information). The result of this is greatly increased San Joaquin River water influence throughout
- 43 the south, west, and interior Delta, and a corresponding decrease in Sacramento River water

- 1 influence. This can be seen, for example, in Appendix 8D, ALT 7–Old River at Rock Slough for ALL
- 2 years (1976–1991), which shows increased San Joaquin River (SJR) percentage and decreased
- Sacramento River (SAC) percentage under the alternative, relative to Existing Conditions and the No
   Action Alternative.

5 Under Alternative 7, long-term average annual Delta outflow is anticipated to increase 1,383 TAF 6 relative to Existing Conditions, due to both changes in operations (including north Delta intake 7 capacity of 9,000 cfs and numerous other components of Operational Scenario E) and climate 8 change/sea level rise (see Chapter 5, Water Supply, for more information). The result of this would 9 be decreased sea water intrusion in the west Delta. The decrease of sea water intrusion in the west 10 Delta under Alternative 7 would be greater relative to the Existing Conditions because Existing 11 Conditions do not include operations to meet Fall X2, whereas the No Action Alternative and 12 Alternative 7 do. Long-term average annual Delta outflow is anticipated to increase under 13 Alternative 7 by 683 TAF relative to the No Action Alternative, due only to changes in operations. 14 The decreases in sea water intrusion (represented by an decrease in San Francisco Bay (BAY) 15 percentage) can be seen, for example, in Appendix 8D, ALT 7-Sacramento River at Mallard Island for 16 ALL years (1976–1991).

### Impact WQ-1: Effects on Ammonia Concentrations Resulting from Facilities Operations and Maintenance (CM1)

### 19 Upstream of the Delta

For the same reasons stated for the No Action Alternative, Alternative 7 would have negligible, if any, effect on ammonia concentrations in the rivers and reservoirs upstream of the Delta relative to Existing Conditions and the No Action Alternative. Any negligible increases in ammonia-N concentrations that could occur in the water bodies of the affected environment located upstream of the Delta would not be of frequency, magnitude and geographic extent that would adversely affect any beneficial uses or substantially degrade the quality of these water bodies, with regard to ammonia.

### 27 **Delta**

Assessment of effects of ammonia under Alternative 7 is the same as discussed under Alternative
 1A, except that because flows in the Sacramento River at Freeport are different between the two
 alternatives, estimated monthly average and long term annual average predicted ammonia-N
 concentrations in the Sacramento River downstream of Freeport are different.

32 As Table 8-70 shows, estimated ammonia-N concentrations in the Sacramento River downstream of 33 Freeport (upon full mixing of the SRWTP discharge with river water) under Alternative 7 and the No 34 Action Alternative are expected to be similar. Minor increases in ammonia-N concentrations would 35 occur during January through March, July through September, November, and December, and 36 remaining months would be unchanged or have a minor decrease. A minor increase in the annual 37 average concentration would occur under Alternative 7, compared to the No Action Alternative. 38 Moreover, the estimated concentrations downstream of Freeport under Alternative 7 would be 39 similar to existing source water concentrations for the San Francisco Bay and San Joaquin River. 40 Consequently, changes in source water fraction anticipated under Alternative 7, relative to the No 41 Action Alternative, are not expected to substantially increase ammonia concentrations at any Delta 42 locations.

1 Table 8-70. Estimated Ammonia-N (mg-L as N) Concentrations in the Sacramento River Downstream of 2 the Sacramento Regional Wastewater Treatment Plant for the No Action Alternative and Alternative 7

	Oct	Nov	Dec	Jan	Feb	Mar	Apr	Мау	Jun	Jul	Aug	Sep	Annual Average
No Action Alternative	0.074	0.084	0.069	0.060	0.057	0.060	0.058	0.064	0.067	0.060	0.067	0.064	0.065
Alternative 7	0.073	0.086	0.070	0.061	0.058	0.061	0.058	0.064	0.065	0.061	0.069	0.066	0.066

3

Any negligible increases in ammonia-N concentrations that could occur at certain locations in the
Delta would not be of frequency, magnitude and geographic extent that would adversely affect any
beneficial uses or substantially degrade the water quality at these locations, with regards to
ammonia.

#### 8 SWP/CVP Export Service Areas

9 The assessment of effects on ammonia in the SWP/CVP Export Service Area is based on assessment 10 of ammonia-N concentrations at Banks and Jones pumping plants. Similar to the discussion for 11 Alternative 1A, under Alternative 7 for areas of the Delta that are influenced by Sacramento River 12 water, including Banks and Jones pumping plants, ammonia-N concentrations are expected to 13 decrease, relative to Existing Conditions (in association with less diversion of water influenced by 14 the SRWTP). This decrease in ammonia-N concentrations for water exported via the south Delta 15 pumps is not expected to result in adverse effects on beneficial uses or substantially degrade water quality of exported water, with regards to ammonia. 16

Furthermore, as discussed above for the Plan Area, for all areas of the Delta, including Banks and
Jones pumping plants, ammonia-N concentrations are not expected to be substantially different
under Alternative 7, relative to No Action Alternative. Any negligible increases in ammonia-N
concentrations that could occur at Banks and Jones pumping plants would not be of frequency,
magnitude and geographic extent that would adversely affect any beneficial uses or substantially
degrade the water quality at these locations, with regards to ammonia.

*NEPA Effects*: In summary, based on the discussion above, effects on ammonia from implementation
 of CM1 are considered to be not adverse.

*CEQA Conclusion*: Key findings discussed in the effects assessment provided above are summarized
 here, and are then compared to the CEQA thresholds of significance (defined in Section 8.3.2) for the
 purpose of making the CEQA impact determination for this constituent. For additional details on the
 effects assessment findings that support this CEQA impact determination, see the effects assessment
 discussion that immediately precedes this conclusion.

- Ammonia-N concentrations are generally low in the reservoirs and rivers of the watersheds, owing to the lack of substantial point and nonpoint sources of ammonia-N upstream of the SRWTP in the Sacramento River watershed, in the watersheds of the eastern tributaries (Cosumnes, Mokelumne, and Calaveras Rivers), or upstream of the Delta in the San Joaquin River watershed. Consequently, any modified reservoir operations and subsequent changes in river flows under Alternative 7, relative to Existing Conditions, are expected to have negligible, if any, effects on reservoir and river ammonia-N concentrations upstream of Freeport in the Sacramento River watershed and upstream
- of the Delta in the San Joaquin River watershed.

- 1 Ammonia-N concentrations in the Sacramento River downstream of the SRWTP would be
- 2 substantially lower under Alternative 7, relative to Existing Conditions, due to upgrades to the
- 3 SRWTP that are assumed to be in place, and thus, ammonia concentrations for all areas of the Delta
- 4 that are influenced by Sacramento River water are expected to decrease. At locations which are not
- 5 influenced notably by Sacramento River water, concentrations are expected to remain relatively
- 6 unchanged, due to the similarity in SJR and BAY concentrations and the lack of expected changes in
  7 either of these concentrations.
  - 8 The assessment of effects on ammonia in the SWP/CVP Export Service Areas is based on assessment
  - 9 of ammonia-N concentrations at Banks and Jones pumping plants. As discussed above for the Plan
- 10 Area, for areas of the Delta that are influenced by Sacramento River water, including Banks and
- Jones pumping plants, ammonia-N concentrations are expected to decrease under Alternative 7,
   relative to Existing Conditions.
- 13 There would be no substantial, long-term increase in ammonia-N concentrations in the rivers and 14 reservoirs upstream of the Delta, in the Plan Area, or the waters exported to the CVP and SWP 15 service areas under Alternative 7 relative to Existing Conditions. As such, this alternative is not 16 expected to cause additional exceedance of applicable water quality objectives/criteria by 17 frequency, magnitude, and geographic extent that would cause adverse effects on any beneficial uses 18 of waters in the affected environment. Because ammonia concentrations are not expected to 19 increase substantially, no long-term water quality degradation is expected to occur and, thus, no 20 adverse effects on beneficial uses would occur. Ammonia is not 303(d) listed within the affected 21 environment and thus any minor increases that could occur in some areas would not make any 22 existing ammonia-related impairment measurably worse because no such impairments currently 23 exist. Because ammonia-N is not bioaccumulative, minor increases that could occur in some areas 24 would not bioaccumulate to greater levels in aquatic organisms that would, in turn, pose substantial 25 health risks to fish, wildlife, or humans. This impact is considered to be less than significant. No 26 mitigation is required.

# Impact WQ-2: Effects on Ammonia Concentrations Resulting from Implementation of CM2 CM21

- *NEPA Effects*: Effects of CM2–CM21 on ammonia under Alternative 7 would be the same as those
   discussed for Alternative 1A and are considered to be not adverse.
- 31 *CEQA Conclusion*: CM2–CM21 proposed under Alternative 7 would be similar to conservation
- measures proposed under Alternative 1A. As such, effects on ammonia resulting from the
   implementation of CM2-CM21 would be similar to those previously discussed for Alternative 1A.
- 34 This impact is considered to be less than significant. No mitigation is required.

# Impact WQ-3: Effects on Boron Concentrations Resulting from Facilities Operations and Maintenance (CM1)

### 37 Upstream of the Delta

38 Effects of CM1 on boron under Alternative 7 in areas upstream of the Delta would be very similar to

- 39 the effects discussed for Alternative 1A. There would be no expected change to the sources of boron
- 40 in the Sacramento and eastside tributary watersheds, and resultant changes in flows from altered
- 41 system-wide operations would have negligible, if any, effects on the concentration of boron in the
- 42 rivers and reservoirs of these watersheds. The modeled long-term annual average lower San Joaquin

1 River flow at Vernalis would decrease slightly compared to Existing Conditions (in association with 2 project operations, climate change, and increased water demands) and would be similar compared 3 to the No Action Alternative considering only changes due to Alternative 7 operations. The reduced 4 flow would result in possible increases in long-term average boron concentrations of up to about 5 3% relative to the Existing Conditions (Appendix 8F, Boron, Table Bo-32). The increased boron 6 concentrations would not increase the frequency of exceedances of any applicable objectives or 7 criteria and would not be expected to cause further degradation at measurable levels in the lower 8 San Joaquin River, and thus would not cause the existing impairment there to be discernibly worse. 9 Consequently, Alternative 7 would not be expected to cause exceedance of boron objectives/criteria 10 or substantially degrade water quality with respect to boron, and thus would not adversely affect 11 any beneficial uses of the Sacramento River, the eastside tributaries, associated reservoirs upstream 12 of the Delta, or the San Joaquin River.

### 13 **Delta**

Modeling scenarios included assumptions regarding how certain habitat restoration activities (CM2
and CM4) would affect Delta hydrodynamics, To the extent that restoration actions alter
hydrodynamics within the Delta region, which affects mixing of source waters, these effects are
included in this assessment of operations-related water quality changes (i.e., CM1). Other effects of
CM2-CM21 not attributable to hydrodynamics, for example, additional loading of a constituent to
the Delta, are discussed within the impact header for CM2-CM21. See section 8.3.1.3 for more
information.

21 Effects of CM1 on boron under Alternative 7 in the Delta would be similar to the effects discussed for 22 Alternative 1A. Relative to the Existing Conditions and No Action Alternative, Alternative 7 would 23 result in increased long-term average boron concentrations for the 16-year period modeled at 24 interior and western Delta locations (by as much as 10% at the SF Mokelumne River at Staten Island, 25 33% at Franks Tract, and 56% at Old River at Rock Slough) (Appendix 8F, Boron, Table Bo-18). The 26 comparison to Existing Conditions reflects changes due to both Alternative 7 operations (including 27 north Delta intake capacity of 9,000 cfs and numerous other components of Operational Scenario E) 28 and climate change/sea level rise. The comparison to the No Action Alternative reflects changes due 29 only to operations.

30 Implementation of tidal habitat restoration under CM4 also may contribute to increased boron 31 concentrations at western Delta assessment locations (more discussion of this phenomenon is included in Section 8.3.1.3), and thus would not be anticipated to substantially affect agricultural 32 33 diversions which occur primarily at interior Delta locations. The long-term annual average and 34 monthly average boron concentrations, for either the 16-year period or drought period modeled. 35 would never exceed the 2,000 µg/L human health advisory objective (i.e., for children) or 500 µg/L 36 agricultural objective at any of the eleven Delta assessment locations, which represents no change 37 from the Existing Conditions and the No Action Alternative (Appendix 8F, Boron, Table Bo-3A). The 38 increased concentrations at interior Delta locations would result in moderate reductions in the long-39 term average assimilative capacity of up to 33% at Franks Tract and up to 56% at Old River at Rock 40 Slough locations (Appendix 8F, Table Bo-19). However, because the absolute boron concentrations 41 would still be well below the lowest 500  $\mu$ g/L objective for the protection of the agricultural 42 beneficial use under Alternative 7, the levels of boron degradation would not be of sufficient 43 magnitude to substantially increase the risk of exceeding objectives or cause adverse effects to 44 municipal and agricultural water supply beneficial uses, or any other beneficial uses, in the Delta (Appendix 8F, Figure Bo-5). 45

#### 1 SWP/CVP Export Service Areas

- 2 Effects of CM1 on boron under Alternative 7 in the Delta would be similar to the effects discussed for 3 Alternative 1A. Under Alternative 7, long-term average boron concentrations would decrease by as 4 much as 41% at the Banks Pumping Plant and by as much as 48% at Jones Pumping Plant relative to 5 Existing Conditions and No Action Alternative (Appendix 8F, Boron, Table Bo-18) as a result of 6 export of a greater proportion of low-boron Sacramento River water. Commensurate with the 7 decrease in exported boron concentrations, boron concentrations in the lower San Joaquin River 8 may be reduced and would likely alleviate or lessen any expected increase in boron concentrations 9 at Vernalis associated with flow reductions (see discussion of Upstream of the Delta), as well as 10 locations in the Delta receiving a large fraction of San Joaquin River water. Reduced export boron 11 concentrations also may contribute to reducing the existing 303(d) impairment in the lower San 12 Joaquin River and associated TMDL actions for reducing boron loading.
- Maintenance of SWP and CVP facilities under Alternative 7 would not be expected to create new
   sources of boron or contribute towards a substantial change in existing sources of boron in the
   affected environment. Maintenance activities would not be expected to cause any substantial
   increases in boron concentrations or degradation with respect to boron such that objectives would
   be exceeded more frequently, or any beneficial uses would be adversely affected anywhere in the
   affected environment.
- NEPA Effects: In summary, relative to the No Action Alternative conditions, Alternative 7 would
   result in relatively small long-term average increases in boron levels in the San Joaquin River and
   moderate increases in the interior and western Delta locations Delta. However, the predicted
   changes in the Delta would not be expected to result in exceedances of applicable objectives or
   further water quality degradation such that objectives would likely be exceeded or there would be
   substantially increased risk of adverse effects on water quality.
- *CEQA Conclusion:* Key findings discussed in the effects assessment provided above are summarized
   here, and are then compared to the CEQA thresholds of significance (defined in Section 8.3.2) for the
   purpose of making the CEQA impact determination for this constituent. For additional details on the
   effects assessment findings that support this CEQA impact determination, see the effects assessment
   discussion that immediately precedes this conclusion.
- Boron is not a constituent of concern in the Sacramento River watershed upstream of the Delta, thus
  river flow rate and reservoir storage reductions that would occur under the Alternative 7, relative to
  Existing Conditions, would not be expected to result in a substantial adverse change in boron levels.
  Additionally, relative to Existing Conditions, Alternative 7 would not result in reductions in river
  flow rates (i.e., less dilution) or increased boron loading such that there would be any substantial
  increases in boron concentration upstream of the Delta in the San Joaquin River watershed.
- Moderate increased boron levels (i.e., up to 56% increased concentration) and degradation predicted for interior and western Delta locations in response to a shift in the Delta source water percentages and tidal habitat restoration under this alternative would not be expected to cause exceedances of objectives. Alternative 7 maintenance also would not result in any substantial increases in boron concentrations in the affected environment. Boron concentrations would be reduced in water exported from the Delta to the CVP/SWP Export Service Areas, thus reflecting a potential improvement to boron loading in the lower San Joaquin River.

1 Boron is not a bioaccumulative constituent, thus any increased concentrations under Alternative 7 2 would not result in adverse boron bioaccumulation effects to aquatic life or humans. Relative to 3 Existing Conditions, Alternative 7 would not result in substantially increased boron concentrations 4 such that frequency of exceedances of municipal and agricultural water supply objectives would 5 increase. The levels of boron degradation that may occur under Alternative 7, while widespread in 6 particular at interior Delta locations, would not be of sufficient magnitude to cause substantially 7 increased risk for adverse effects to municipal or agricultural beneficial uses within the affected 8 environment. Long-term average boron concentrations would decrease in Delta water exports to the 9 SWP and CVP service area, which may contribute to reducing the existing 303(d) impairment of 10 agricultural beneficial uses in the lower San Joaquin River. Consequently, Alternative 7 would not be 11 expected to cause any substantial increases in boron concentrations or degradation with respect to 12 boron such that objectives would be exceeded more frequently, or any beneficial uses would be 13 adversely affected anywhere in the affected environment. Based on these findings, this impact is 14 determined to be less than significant. No mitigation is required.

### 15 Impact WQ-4: Effects on Boron Concentrations Resulting from Implementation of CM2–CM21

- *NEPA Effects*: Effects of CM2-CM21 on boron under Alternative 7 would be the same as those
   discussed for Alternative 1A and are determined to be not adverse.
- *CEQA Conclusion*: CM2–CM21 proposed under Alternative 7 would be similar to conservation
   measures proposed under Alternative 1A. As such, effects on boron resulting from the
   implementation of CM2–CM21 would be similar to those previously discussed for Alternative 1A.
   This impact is considered to be less than significant. No mitigation is required.

# Impact WQ-5: Effects on Bromide Concentrations Resulting from Facilities Operations and Maintenance (CM1)

### 24 Upstream of the Delta

- Under Alternative 7 there would be no expected change to the sources of bromide in the Sacramento
  and eastside tributary watersheds. Bromide loading in these watersheds would remain unchanged
  and resultant changes in flows from altered system-wide operations under Alternative 7 would have
  negligible, if any, effects on the concentration of bromide in the rivers and reservoirs of these
  watersheds. Consequently, Alternative 7 would not be expected to adversely affect the MUN
  beneficial use, or any other beneficial uses, of the Sacramento River, the eastside tributaries, or their
  associated reservoirs upstream of the Delta.
- 32 Under Alternative 7, modeling indicates that long-term annual average flows on the San Joaquin 33 River would decrease by 6%, relative to Existing Conditions, and would remain virtually the same 34 relative to the No Action Alternative (Appendix 5A, BDCP/California WaterFix FEIR/FEIS Modeling 35 Technical Appendix). Similar to the No Action Alternative, these decreases in flow would result in 36 possible increases in long-term average bromide concentrations of about 3%, relative to Existing 37 Conditions and less than <1% relative to No Action Alternative (Appendix 8E, *Bromide*, Table 24). 38 The small increases in lower San Joaquin River bromide levels that could occur under Alternative 7, 39 relative to existing and the No Action Alternative conditions would not be expected to adversely 40 affect the MUN beneficial use, or any other beneficial uses, of the lower San Joaquin River.

### 1 Delta

- 2 Modeling scenarios included assumptions regarding how certain habitat restoration activities (CM2
- 3 and CM4) would affect Delta hydrodynamics, To the extent that restoration actions alter
- 4 hydrodynamics within the Delta region, which affects mixing of source waters, these effects are
- 5 included in this assessment of operations-related water quality changes (i.e., CM1). Other effects of
- 6 CM2-CM21 not attributable to hydrodynamics, for example, additional loading of a constituent to
  7 the Delta, are discussed within the impact header for CM2-CM21. See section 8.3.1.3 for more
  8 information.
- 9 Using the mass-balance modeling approach for bromide (see Section 8.3.1.3), relative to Existing 10 Conditions, Alternative 7 would result in increases in long-term average bromide concentrations at 11 Staten Island and Barker Slough (for the modeled drought period only), while long-term average 12 concentrations would decrease at the other assessment locations (Appendix 8E, Bromide, Table 16). 13 At Barker Slough, predicted long-term average bromide concentrations would decrease from 51 14  $\mu$ g/L to 50  $\mu$ g/L (2% relative decrease) for the modeled 16-year hydrologic period, but would 15 increase from 54  $\mu$ g/L to 72  $\mu$ g/L (34% relative increase) for the modeled drought period. At Barker 16 Slough, the predicted 50 µg/L exceedance frequency would decrease from 49% under Existing 17 Conditions to 29% under Alternative 7, but would increase slightly from 55% to 57% during the 18 drought period. At Barker Slough, the predicted 100  $\mu$ g/L exceedance frequency would increase 19 from 0% under Existing Conditions to 8% under Alternative 7, and would increase from 0% to 22% 20 during the drought period. At Staten Island, predicted long-term average bromide concentrations 21 would increase from 50 µg/L to 63 µg/L (27% relative increase) for the modeled 16-year hydrologic 22 period and would increase from 51  $\mu$ g/L to 64  $\mu$ g/L (25% relative increase) for the modeled 23 drought period. At Staten Island, increases in average bromide concentrations would correspond to 24 an increased frequency of 50 µg/l threshold exceedance, from 47% under Existing Conditions to 25 80% under Alternative 7 (52% to 88% for the modeled drought period), and an increase from 1% to 26 2% (0% to 0% for the modeled drought period) for the 100  $\mu$ g/L threshold. Changes in exceedance 27 frequency of the 50  $\mu$ g/L and 100  $\mu$ g/L concentration thresholds at other assessment locations 28 would be less considerable, with exception to Franks Tract. Although long-term average bromide 29 concentrations were modeled to decrease at Franks Tract, exceedances of the 100  $\mu$ g/L threshold 30 would increase slightly, from 82% under Existing Conditions to 99% under Alternative 7 (78% to 31 97% for the modeled drought period). This comparison to Existing Conditions reflects changes in 32 bromide due to both Alternative 7 operations (including north Delta intake capacity of 9,000 cfs and 33 numerous other components of Operational Scenario E) and climate change/sea level rise.
- 34 Due to the relatively small differences between modeled Existing Conditions and No Action 35 baselines, changes in long-term average bromide concentrations and changes in exceedance 36 frequencies relative to the No Action Alternative would be generally of similar magnitude to those 37 previously described for the Existing Conditions comparison (Appendix 8E, Bromide, Table 16). 38 Modeled long-term average bromide concentration at Barker Slough is predicted to increase by 1% 39 (34% for the modeled drought period) relative to the No Action Alternative. Modeled long-term 40 average bromide concentration increases at Staten Island are predicted to increase by 31% (29% for 41 the modeled drought period) relative to the No Action Alternative. However, unlike the Existing 42 Conditions comparison, long-term average bromide concentrations at Buckley Cove would increase 43 relative to the No Action Alternative, although the increases would be relatively small ( $\leq 9\%$ ). Unlike 44 the comparison to Existing Conditions, this comparison to the No Action Alternative reflects changes 45 in bromide due only to Alternative 7 operations.

1 At Barker Slough, modeled long-term average bromide concentrations for the two baseline

- 2 conditions are very similar (Appendix 8E, *Bromide*, Table 16). Such similarity demonstrates that the
- 3 modeled Alternative 7 change in bromide is almost entirely due to Alternative 7 operations, and not
- climate change/sea level rise. Therefore, operations are the primary driver of effects on bromide at
   Barker Slough, regardless whether Alternative 7 is compared to Existing Conditions, or compared to
   the No Action Alternative.

7 Results of the modeling approach which used relationships between EC and chloride and between 8 chloride and bromide (see Section 8.3.1.3) differed somewhat from what is presented above for the 9 mass-balance approach (see Appendix 8E, Bromide, Table 17). For most locations, the frequency of 10 exceedance of the 50  $\mu$ g/L and 100  $\mu$ g/L were similar. The greatest difference between the methods 11 was predicted for Barker Slough. The increases in frequency of exceedance of the 100 µg/L 12 threshold, relative to Existing Conditions and the No Action Alternative, were not as great using this 13 alternative EC to chloride and chloride to bromide relationship modeling approach as compared to 14 that presented above from the mass-balance modeling approach. Results indicate 2% exceedance 15 over the modeled period under Alternative 7, as compared to 1% under Existing Conditions and 2% 16 under the No Action Alternative. For the drought period, exceedance frequency increased from 0% 17 under Existing Conditions and the No Action Alternative, to 7% under Alternative 7.Because the 18 mass-balance approach predicts a greater level of impact at Barker Slough, determination of impacts 19 was based on the mass-balance results.

- 20 While the increase in long-term average bromide concentrations at Barker Slough are relatively 21 small when modeled over a representative 16-year hydrologic period, increases during the modeled 22 drought period, principally the relative increase in  $100 \mu g/L$  exceedance frequency, would represent 23 a substantial change in source water quality during a season of drought. As discussed for Alternative 24 1A, drinking water treatment plants obtaining water via the North Bay Aqueduct utilize a variety of 25 conventional and enhanced treatment technologies in order to achieve DBP drinking water criteria. 26 While the implications of such a modeled drought period change in bromide concentrations at 27 Barker Slough is difficult to predict, the substantial modeled increases could lead to adverse changes 28 in the formation of disinfection byproducts such that considerable treatment plant upgrades may be 29 necessary in order to achieve equivalent levels of health protection during seasons of drought. 30 Increases at Staten Island are also considerable, although there are no existing or foreseeable 31 municipal intakes in the immediate vicinity. Because many of the other modeled locations already 32 frequently exceed the 100 µg/L threshold under Existing Conditions and the No Action Alternative, 33 these locations likely already require treatment plant technologies to achieve equivalent levels of 34 health protection, and thus no additional treatment technologies would be triggered by the small 35 increases in the frequency of exceeding the 100  $\mu$ g/L threshold. Hence, no further impact on the 36 drinking water beneficial use would be expected at these locations.
- 37 The seasonal intakes at Mallard Slough and City of Antioch are infrequently used due to water 38 quality constraints related to sea water intrusion. On a long-term average basis, bromide at these 39 locations is in excess of 3,000 µg/L, but during seasonal periods of high Delta outflow can be <300 40  $\mu$ g/L. Based on modeling using the mass-balance approach, use of the seasonal intakes at Mallard 41 Slough and City of Antioch under Alternative 7 would experience a period average increase in 42 bromide during the months when these intakes would most likely be utilized. For those wet and 43 above normal water year types where mass balance modeling would predict water quality typically 44 suitable for diversion, predicted long-term average bromide would increase from 103  $\mu$ g/L to 152 45  $\mu$ g/L (48% increase) at City of Antioch and would increase from 150  $\mu$ g/L to 204  $\mu$ g/L (36% 46 increase) at Mallard Slough relative to Existing Conditions (Appendix 8E, Bromide, Table 25).

- Increases would be similar for the No Action Alternative comparison. Modeling results using the EC to chloride and chloride to bromide relationships show increases during these months, but the relative magnitude of the increases is much lower (Appendix 8E, Table 26). Regardless of the differences in the data between the two modeling approaches, the decisions surrounding the use of these seasonal intakes is largely driven by acceptable water quality, and thus have historically been opportunistic. Opportunity to use these intakes would remain, and the predicted increases in bromide concentrations at the City of Antioch and Mallard Slough intake would not be expected to
- 8 adversely affect MUN beneficial uses, or any other beneficial use, at these locations.
- 9 Based on modeling using the mass-balance approach, relative to existing and No Action Alternative 10 conditions, Alternative 7 would lead to predicted improvements in long-term average bromide 11 concentrations at Franks Tract, Rock Slough, and Contra Costa PP No. 1, in addition to Banks and 12 Jones (discussed below). At these locations, long-term average bromide concentrations would be 13 predicted to decrease by as much as 16–32%, depending on baseline comparison. Modeling results 14 using the EC to chloride and chloride to bromide relationships generally do not show similar 15 decreases for Rock Slough and Contra Costa PP No. 1, but rather, predict small increases. Based on 16 the small magnitude of increases predicted, these increases would not adversely affect beneficial 17 uses at those locations.
- 18 Important to the results presented above is the assumed habitat restoration footprint on both the 19 temporal and spatial scales incorporated into the modeling. Modeling sensitivity analyses have 20 indicated that habitat restoration (which are reflected in the modeling—see Section 8.3.1.3), not 21 operations covered under CM1, are the driving factor in the modeled bromide increases. The timing, 22 location, and specific design of habitat restoration will have effects on Delta hydrodynamics, and any 23 deviations from modeled habitat restoration and implementation schedule will lead to different 24 outcomes. Although habitat restoration near Barker Slough is an important factor contributing to 25 modeled bromide concentrations at the North Bay Aqueduct. BDCP habitat restoration elsewhere in 26 the Delta can also have large effects. Because of these uncertainties, and the possibility of adaptive 27 management changes to BDCP restoration activities, including location, magnitude, and timing of 28 restoration, the estimates are not predictive of the bromide levels that would actually occur in 29 Barker Slough or elsewhere in the Delta.

### 30 SWP/CVP Export Service Areas

31 Under Alternative 7, improvement in long-term average bromide concentrations would occur at the 32 Banks and Jones pumping plants. Long-term average bromide concentrations for the modeled 16-33 year hydrologic period at these locations would decrease by as much as 71% relative to Existing 34 Conditions and 67% relative to the No Action Alternative (Appendix 8E, Bromide, Table 16). As a 35 result, exceedances of the 50 µg/L and 100 µg/L assessment thresholds would be substantially 36 reduced, resulting in considerable overall improvement in Export Service Areas water quality 37 respective to bromide. Commensurate with the decrease in exported bromide, an improvement in 38 lower San Joaquin River bromide would also be observed since bromide in the lower San Joaquin 39 River is principally related to irrigation water deliveries from the Delta. While the magnitude of this 40 expected lower San Joaquin River improvement in bromide is difficult to predict, the relative 41 decrease in overall loading of bromide to the Export Service Areas would likely alleviate or lessen 42 any expected increase in bromide concentrations at Vernalis (see discussion of Upstream of the 43 Delta) as well as locations in the Delta receiving a large fraction of San Joaquin River water, such as 44 much of the south Delta.

- 1 The discussion above is based on results of the mass-balance modeling approach. Results of the 2 modeling approach which used relationships between EC and chloride and between chloride and
- 3 bromide (see Section 8.3.1.3) were consistent with the discussion above, and assessment of bromide using these data results in the same conclusions as are presented above for the mass-balance
- 4 5
- approach (see Appendix 8E, Bromide, Table 17).
- 6 Similar to the discussion pertaining to the No Action Alternative, maintenance of SWP and CVP
- 7 facilities under Alternative 7 would not be expected to create new sources of bromide or contribute
- 8 towards a substantial change in existing sources of bromide in the affected environment.
- 9 Maintenance activities would not be expected to cause any substantial change in bromide such that
- 10 MUN beneficial uses, or any other beneficial use, would be adversely affected anywhere in the 11 affected environment.
- 12 **NEPA Effects:** In summary, Alternative 7 operations and maintenance, relative to the No Action 13 Alternative, would result in small increases (i.e., <1%) in long-term average bromide concentrations 14 at Vernalis related to relatively small declines in long-term average flow on the San Joaquin River. 15 However, Alternative 7 operation and maintenance activities would cause substantial degradation 16 to water quality with respect to bromide at Barker Slough, source of the North Bay Aqueduct. 17 Resultant substantial change in long-term average bromide at Barker Slough could necessitate 18 changes in water treatment plant operations or require treatment plant upgrades in order to 19 maintain DBP compliance, and thus would constitute an adverse effect on water quality. Mitigation 20 Measure WQ-5 is available to reduce these effects. Iimplementation of this measure along with a 21 separate other commitment as set forth in Appendix 3B, Environmental Commitments, AMMs, and 22 CMs, relating to the potential increased treatment costs associated with bromide-related changes 23 would reduce these effects.
- 24 **CEOA Conclusion:** Key findings discussed in the effects assessment provided above are summarized 25 here, and are then compared to the CEOA thresholds of significance (defined in Section 8.3.2) for the 26 purpose of making the CEQA impact determination for this constituent. For additional details on the 27 effects assessment findings that support this CEOA impact determination, see the effects assessment 28 discussion that immediately precedes this conclusion.
- 29 Under Alternative 7 there would be no expected change to the sources of bromide in the Sacramento 30 and eastside tributary watersheds. Bromide loading in these watersheds would remain unchanged 31 and resultant changes in flows from altered system-wide operations under Alternative 7 would have 32 negligible, if any, effects on the concentration of bromide in the rivers and reservoirs of these 33 watersheds. However, south of the Delta, the San Joaquin River is a substantial source of bromide, 34 primarily due to the use of irrigation water imported from the southern Delta. Concentrations of 35 bromide at Vernalis are inversely correlated to net river flow. Under Alternative 7, long-term 36 average flows at Vernalis would decrease only slightly, resulting in less than substantial predicted 37 increases in long-term average bromide of about 3% relative to Existing Conditions.
- 38 Relative to Existing Conditions, Alternative 7 would result in substantial increases in long-term 39 average bromide concentration at Staten Island and Barker Slough (for the modeled drought period 40 only). There are no existing or foreseeable municipal drinking water intakes in the vicinity of Staten 41 Island, but Barker Slough is the source of the North Bay Aqueduct. While the increase in long-term 42 average bromide concentrations at Barker Slough are predicted to be relatively small when modeled 43 over a representative 16-year hydrologic period, increases during the modeled drought period 44 would represent a substantial change in source water quality during a season of drought. These

- 1 predicted drought season related increases in bromide at Barker Slough could lead to adverse
- changes in the formation of disinfection byproducts at drinking water treatment plants such that
   considerable water treatment plant upgrades would be necessary in order to achieve equivalent
- 4 levels of drinking water health protection.
- The assessment of effects on bromide in the SWP/CVP Export Service Areas is based on assessment
  of changes in bromide concentrations at Banks and Jones pumping plants. Under Alternative 7,
  substantial improvement would occur at the Banks and Jones pumping plants, where predicted
  long-term average bromide concentrations are predicted to decrease by as much as 71% relative to
  Existing Conditions. An overall improvement in bromide-related water quality would be predicted
- 10 in the SWP/CVP Export Service Areas.
- 11 Based on the above, Alternative 7 operation and maintenance would not result in any substantial 12 change in long-term average bromide concentration upstream of the Delta. Furthermore, under 13 Alternative 7, water exported from the Delta to the SWP/CVP service area would be substantially 14 improved relative to bromide. Bromide is not bioaccumulative, therefore change in long-term 15 average bromide concentrations would not directly cause bioaccumulative problems in aquatic life 16 or humans. Additionally, bromide is not a constituent related to any 303(d) listings. Alternative 7 17 operation and maintenance activities would not cause substantial long-term degradation to water 18 quality respective to bromide with the exception of water quality at Barker Slough (drought period 19 only) and at Staten Island in the eastern Delta. There are no existing or foreseeable municipal 20 intakes in the vicinity of Staten Island, but Barker Slough is the source of the North Bay Aqueduct. At 21 Barker Slough, modeled long-term annual average concentrations of bromide would increase by 22 34% during the modeled drought period. For the modeled 1 drought period the frequency of 23 predicted bromide concentrations exceeding 100  $\mu$ g/L would increase from 0% under Existing 24 Conditions to 22% under Alternative 7. Substantial changes in long-term average bromide during 25 seasons of drought could necessitate changes in treatment plant operation or require treatment 26 plant upgrades in order to maintain DBP compliance. The model predicted change at Barker Slough 27 during the drought period is substantial and, therefore, would represent a substantially increased 28 risk for adverse effects on existing MUN beneficial uses should treatment upgrades not be 29 undertaken. The impact is considered significant.
- 30 Implementation of Mitigation Measure WQ-5 along with a separate other commitment relating to the potential increased treatment costs associated with bromide-related changes would reduce 31 32 these effects. While mitigation measures to reduce these water quality effects in affected water 33 bodies to less-than-significant levels are not available, implementation of Mitigation Measure WQ-5 34 is recommended to attempt to reduce the effect that increased bromide concentrations may have on 35 Delta beneficial uses. However, because the effectiveness of this mitigation measure to result in 36 feasible measures for reducing water quality effects is uncertain, this impact is considered to remain 37 significant and unavoidable. Please see Mitigation Measure WQ-5 under Impact WQ-5 in the 38 discussion of Alternative 1A.
- In addition to and to supplement Mitigation Measure WQ-5, the BDCP proponents have incorporated
   into the BDCP, as set forth in EIR/EIS Appendix 3B, *Environmental Commitments, AMMs, and CMs*, a
   separate other commitment to address the potential increased water treatment costs that could
- 42 result from bromide-related concentration effects on municipal water purveyor operations.
- 43 Potential options for making use of this financial commitment include funding or providing other
- 44 assistance towards implementation of the North Bay Aqueduct AIP, acquiring alternative water
- 45 supplies, or other actions to indirectly reduce the effects of elevated bromide and DOC in existing

water supply diversion facilities. Please refer to Appendix 3B for the full list of potential actions that
 could be taken pursuant to this commitment in order to reduce the water quality treatment costs
 associated with water quality effects relating to chloride, electrical conductivity, and bromide.

- 4 Mitigation Measure WQ-5: Avoid, Minimize, or Offset, as Feasible, Adverse Water Quality
   5 Conditions
- 6 Please see Mitigation Measure WQ-5 under Impact WQ-5 in the discussion of Alternative 1A.

# 7 Impact WQ-6: Effects on Bromide Concentrations Resulting from Implementation of CM2 8 CM21

9 **NEPA Effects:** CM2–CM21 under Alternative 7 would be similar to conservation measures under 10 Alternative 1A, but 40 linear miles rather than 20 linear miles of channel margin habitat would be 11 enhanced, and 20,000 acres rather than 10,000 acres of seasonally inundated floodplain would be 12 restored. As discussed for Alternative 1A, implementation of the CM2–CM21 would not present new 13 or substantially changed sources of bromide to the study area. Some conservation measures may 14 replace or substitute for existing irrigated agriculture in the Delta. This replacement or substitution 15 is not expected to substantially increase or present new sources of bromide. CM2-CM21 would not 16 be expected to cause any substantial change in bromide such that MUN beneficial uses, or any other 17 beneficial use, would be adversely affected anywhere in the affected environment.

- In summary, implementation of CM2-CM21 under Alternative 7, relative to the No Action
   Alternative, would have negligible, if any, effects on bromide concentrations. The effects on bromide
   from implementing CM2-CM21 are determined to not be adverse.
- *CEQA Conclusion*: CM2-CM21 proposed under Alternative 7 would be similar to conservation
   measures proposed under Alternative 1A. As discussed for Alternative 1A, implementation of CM2 CM21 would not present new or substantially changed sources of bromide to the study area. As
   such, effects on bromide resulting from the implementation of CM2-CM21 would be similar to those
   previously discussed for Alternative 1A. This impact is considered to be less than significant. No
   mitigation is required.

# Impact WQ-7: Effects on Chloride Concentrations Resulting from Facilities Operations and Maintenance (CM1)

### 29 Upstream of the Delta

30 Under Alternative 7 there would be no expected change to the sources of chloride in the Sacramento 31 and eastside tributary watersheds. Chloride loading in these watersheds would remain unchanged 32 and resultant changes in flows from altered system-wide operations would have negligible, if any, 33 effects on the concentration of chloride in the rivers and reservoirs of these watersheds. The 34 modeled long-term annual average flows on the lower San Joaquin River at Vernalis would decrease 35 slightly compared to Existing Conditions and be similar compared to the No Action Alternative (as a 36 result of climate change). The reduced flow would result in possible increases in long-term average 37 chloride concentrations of about 2%, relative to the Existing Conditions and no change relative to No 38 Action Alternative (Appendix 8G, Chloride, Table Cl-62). Consequently, Alternative 7 would not be 39 expected to cause exceedance of chloride objectives/criteria or substantially degrade water quality 40 with respect to chloride, and thus would not adversely affect any beneficial uses of the Sacramento 41 River, the eastside tributaries, associated reservoirs upstream of the Delta, or the San Joaquin River.
### 1 Delta

- 2 Modeling scenarios included assumptions regarding how certain habitat restoration activities (CM2
- and CM4) would affect Delta hydrodynamics, To the extent that restoration actions alter
- 4 hydrodynamics within the Delta region, which affects mixing of source waters, these effects are
- included in this assessment of operations-related water quality changes (i.e., CM1). Other effects of
   CM2-CM21 not attributable to hydrodynamics, for example, additional loading of a constituent to
- the Delta, are discussed within the impact header for CM2-CM21. See section 8.3.1.3 for moreinformation.
- 9 Relative to the Existing Conditions and No Action Alternative, Alternative 7 would result in similar 10 or reduced long-term average chloride concentrations for the 16-year period modeled at most of the 11 assessment locations, and, depending on modeling approach (see Section 8.3.1.3) increased 12 concentrations at the Contra Costa Canal at Pumping Plant #1 (i.e., up to 29% compared to No 13 Action Alternative), Rock Slough (i.e., up to 22% compared to No Action Alternative), and the SF 14 Mokelumne at Staten Island (i.e., up to 28% compared to Existing Conditions and No Action 15 Alternative) (Appendix 8G, Chloride, Table Cl-43 and Table Cl-44). Moreover, the direction and 16 magnitude of predicted changes for Alternative 7 are similar between the alternatives, thus, the 17 effects relative to Existing Conditions and the No Action Alternative are discussed together. 18 Additionally, implementation of tidal habitat restoration under CM4 would increase the tidal 19 exchange volume in the Delta, and thus may contribute to increased chloride concentrations in the 20 Bay source water as a result of increased salinity intrusion. More discussion of this phenomenon is 21 included in Section 8.3.1.3. Consequently, while uncertain, the magnitude of chloride increases may 22 be greater than indicated herein and would affect the western Delta assessment locations the most 23 which are influenced to the greatest extent by the Bay source water. The comparison to Existing 24 Conditions reflects changes in chloride due to both Alternative 7 operations (including north Delta 25 intake capacity of 9,000 cfs and numerous other components of Operational Scenario E) and climate 26 change/sea level rise. The comparison to the No Action Alternative reflects changes in chloride due 27 only to operations. The following outlines the modeled chloride changes relative to the applicable 28 objectives and beneficial uses of Delta waters.

### 29 Municipal Beneficial Uses

- Estimates of chloride concentrations generated using EC-chloride relationships and DSM2 EC output
   (see Section 8.3.1.3) were used to evaluate the 150 mg/L Bay-Delta WQCP objective for municipal
   and industrial beneficial uses on a basis of the percentage of years the chloride objective is exceeded
   for the modeled 16-year period. The objective is exceeded if chloride concentrations exceed 150
   mg/L for a specified number of days in a given water year at both the Antioch and Contra Costa
   Pumping Plant #1 locations. For Alternative 7, the modeled frequency of objective exceedance
- would increase from 7% of years under Existing Conditions and 0% under the No Action Alternative
  to 20% of years under Alternative 7 (Appendix 8G, *Chloride*, Table Cl-64).
- Similarly, estimates of chloride concentrations generated using EC-chloride relationships and DSM2 EC output (see Section 8.3.1.3) were also used to evaluate the 250 mg/L Bay-Delta WQCP objective for chloride at Contra Costa Pumping Plant #1, where daily average objectives apply. The basis for the evaluation was the predicted number of days the objective was exceeded for the modeled 16year period. For Alternative 7, the modeled frequency of objective exceedance would decrease, from
- 43 6% of modeled days under Existing Conditions and 5% under the No Action Alternative to 1% of
- 44 modeled days under Alternative 7 (Appendix 8G, *Chloride*, Table Cl-63).

1 Given the limitations inherent to estimating future chloride concentrations (see Section 8.3.1.3). 2 estimation of chloride concentrations through both a mass balance approach and an EC-chloride 3 relationship approach was used to evaluate the 250 mg/L Bay-Delta WOCP objectives in terms of 4 both frequency of exceedance and use of assimilative capacity. When utilizing the mass balance 5 approach to model monthly average chloride concentrations for the 16-year period, the predicted 6 frequency of exceeding the 250 mg/L objective would decrease up to 12% (i.e., 24% for Existing 7 Conditions to 12%) at the Contra Costa Canal at Pumping Plant #1 (Appendix 8G, Chloride, Table Cl-8 45 and Figure Cl-13). The frequency of exceedances would decrease at the San Joaquin River at 9 Antioch (i.e., from 66% under Existing Conditions to 60%) with no substantial change predicted for 10 Mallard Island (i.e., maximum increase of 1%) (Appendix 8G, Table Cl-45) and no substantial long-11 term degradation (Appendix 8G, Table Cl-47). However, relative to the No Action conditions, 12 available assimilative capacity for chloride at the Contra Costa Canal at Pumping Plant #1 would be 13 substantially reduced in August through October (i.e., reduction ranging from 35% to 74% for the 16 14 year period modeled, and 100% in August and September [i.e., eliminated]) (Appendix 8G, Table Cl-15 47), thus reflecting substantial degradation when concentrations would be near, or exceed, the 16 objective.

17 In comparison, when utilizing the chloride-EC relationship to model monthly average chloride 18 concentrations for the 16-year period, trends in frequency of exceedance generally agreed, but use 19 of assimilative capacity were predicted to be larger at some locations (Appendix 8G, Chloride, Table 20 Cl-46 and Table Cl-48). Specifically, while the model predicted exceedance frequency would 21 decrease at the Contra Costa Canal at Pumping Plant #1 and Rock Slough locations, use of 22 assimilative capacity would increase substantially for the months of February through June as well 23 as September (i.e., maximum of 82% in March for the modeled drought period). Due to such 24 seasonal long-term average water quality degradation at these locations, the potential exists for 25 substantial adverse effects on the municipal and industrial beneficial uses through reduced 26 opportunity for diversion of water with acceptable chloride levels. Moreover, due to the increased 27 frequency of exceeding the 150 mg/L Bay-Delta WQCP objective, the potential exists for adverse 28 effects on the municipal and industrial beneficial uses at Contra Costa Pumping Plant #1 and 29 Antioch.

30 303(d) Listed Water Bodies

With respect to the 303(d) listing for chloride in Tom Paine Slough, the monthly average chloride
 concentrations for the 16-year period modeled at Old River at Tracy Road, which represents the
 nearest DSM2-modeled location to Tom Paine in the south Delta, would generally be similar
 compared to Existing Conditions and No Action Alternative, and thus, would not be further degraded
 on a long-term basis (Appendix 8G, Figure Cl-14).

36 With respect to Suisun Marsh, the monthly average chloride concentrations for the 16-year period 37 modeled would generally increase compared to Existing Conditions and No Action Alternative in 38 some months during October through May at the Sacramento River at Collinsville (Appendix 8G, 39 Figure Cl-15), Mallard Island (Appendix 8G, Figure Cl-13), and increase substantially at Montezuma 40 Slough at Beldon's Landing (i.e., over a doubling of concentration in December through February) 41 (Appendix 8G, Figure Cl-16). Although modeling of Alternative 7 assumed no operation of the 42 Montezuma Slough Salinity Control Gates, the project description assumes continued operation of 43 the Salinity Control Gates, consistent with assumptions included in the No Action Alternative. A 44 sensitivity analysis modeling run conducted for Alternative 4 with the gates operational consistent 45 with the No Action Alternative resulted in substantially lower EC levels than indicated in the original

1 Alternative 4 modeling results for Suisun Marsh, but EC levels were still somewhat higher than EC 2 levels under Existing Conditions for several locations and months. Although chloride was not 3 specifically modeled in this sensitivity analysis, it is expected that chloride concentrations would be 4 nearly proportional to EC levels in Suisun Marsh. Another modeling run with the gates operational 5 and restoration areas removed resulted in EC levels nearly equivalent to Existing Conditions, 6 indicating that design and siting of restoration areas has notable bearing on EC levels at different 7 locations within Suisun Marsh (see Appendix 8H, Attachment 1, for more information on these 8 sensitivity analyses). These analyses also indicate that increases in salinity are related primarily to 9 the hydrodynamic effects of CM4, not operational components of CM1. Based on the sensitivity 10 analyses, optimizing the design and siting of restoration areas may limit the magnitude of long-term 11 chloride increases in the Marsh. However, the chloride concentration increases at certain locations 12 could be substantial, depending on siting and design of restoration areas. Thus, these increased 13 chloride levels in Suisun Marsh are considered to contribute to additional, measureable long-term 14 degradation that potentially would adversely affect the necessary actions to reduce chloride loading 15 for any TMDL that is developed.

### 16 SWP/CVP Export Service Areas

17 Under Alternative 7, long-term average chloride concentrations based on the mass balance analysis 18 of modeling results for the 16-year period modeled at the Banks and Jones pumping plants would 19 decrease by as much as 70% relative to Existing Conditions and 66% compared to No Action 20 Alternative (Appendix 8G, Chloride, Table Cl-43). The modeled frequency of exceedances of 21 applicable water quality objectives/criteria would decrease relative to Existing Conditions and No 22 Action Alternative, for both the 16-year period and the drought period modeled (Appendix 8G, 23 *Chloride*, Table Cl-45). Consequently, water exported into the SWP/CVP service area would 24 generally be of similar or better quality with regards to chloride relative to Existing Conditions and

- 25 the No Action Alternative conditions.
- Results of the modeling approach which used relationships between EC and chloride (see Section
  8.3.1.3) were consistent with the discussion above, and assessment of chloride using these data
  results in the same conclusions as are presented above for the mass-balance approach (Appendix
  8G, *Chloride*, Table Cl-44 and Table Cl-46).
- Commensurate with the reduced chloride concentrations in water exported to the service area,
   reduced chloride loading in the lower San Joaquin River would be anticipated which would likely
   alleviate or lessen any expected increase in chloride at Vernalis related to decreased annual average
   San Joaquin River flows (see discussion of Upstream of the Delta).
- Maintenance of SWP and CVP facilities would not be expected to create new sources of chloride or contribute towards a substantial change in existing sources of chloride in the affected environment. Maintenance activities would not be expected to cause any substantial change in chloride such that any long-term water quality degradation would occur, thus, beneficial uses would not be adversely affected anywhere in the affected environment.
- NEPA Effects: In summary, relative to the No Action Alternative conditions, Alternative 7 would
   result in substantial increased water quality degradation relative to the 150 mg/L Bay-Delta WCCP
   objective at Contra Costa Pumping Plant #1 and Antioch, substantial seasonal use of assimilative
   capacity at Contra Costa Pumping Plant #1 and Rock Slough, and potentially measureable water
   quality degradation relative to the 303(d) impairment in Suisun Marsh. The predicted chloride
   increases constitute an adverse effect on water quality (see Mitigation Measure WQ-7;

- 1 implementation of this measure along with a separate other commitment relating to the potential
- 2 increased chloride treatment costs would reduce these effects). Additionally, the predicted changes
- 3 relative to the No Action Alternative conditions indicate that in addition to the effects of climate
- 4 change/sea level rise, implementation of CM1 and CM4 under Alternative 7 would contribute
- 5 substantially to the adverse water quality effects.

*CEQA Conclusion*: Key findings discussed in the effects assessment provided above are summarized
 here, and are then compared to the CEQA thresholds of significance (defined in Section 8.3.2) for the
 purpose of making the CEQA impact determination for this constituent. For additional details on the
 effects assessment findings that support this CEQA impact determination, see the effects assessment
 discussion that immediately precedes this conclusion.

11 Chloride is not a constituent of concern in the Sacramento River watershed upstream of the Delta,

thus river flow rate and reservoir storage reductions that would occur under the Alternative 7,
relative to Existing Conditions, would not be expected to result in a substantial adverse change in
chloride levels. Additionally, relative to Existing Conditions, the Alternative 7 would not result in
reductions in river flow rates (i.e., less dilution) or increased chloride loading such that there would
be any substantial increase in chloride concentrations upstream of the Delta in the San Joaquin River
watershed.

- 18 Relative to Existing Conditions, Alternative 7 operations would result in reduced chloride 19 concentrations in the Delta such that exceedances of the 250 mg/L Bay-Delta WQCP objective at the 20 San Joaquin River at Antioch and Mallard Slough would be reduced. Nevertheless, due to the 21 predicted increased frequency of exceeding the 150 mg/L Bay-Delta WQCP objective at Contra Costa 22 Pumping Plant #1 and Antioch as well as substantial seasonal use of assimilative capacity at Contra 23 Costa Pumping Plant #1 and Rock Slough, the potential exists for adverse effects on the municipal 24 and industrial beneficial uses at Contra Costa Pumping Plant #1 and Antioch (see Mitigation 25 Measure WQ-7; implementation of this measure along with a separate other commitment relating to 26 the potential increased chloride treatment costs would reduce these effects). Moreover, the modeled 27 increased chloride concentrations and degradation in the western Delta could further contribute, at 28 measurable levels, to the existing 303(d) listed impairment due to chloride in Suisun Marsh for the 29 protection of fish and wildlife.
- Chloride concentrations would be reduced in water exported from the Delta to the CVP/SWP Export
   Service Areas, thus reflecting a potential improvement to chloride loading in the lower San Joaquin
   River.

Chloride is not a bioaccumulative constituent, thus any increased concentrations under Alternative
7 would not result in substantial chloride bioaccumulation impacts on aquatic life or humans.
Alternative 7 maintenance would not result in any substantial changes in chloride concentration
upstream of the Delta or in the SWP/CVP Export Service Areas. However, based on these findings,
this impact is determined to be significant due to increased chloride concentrations and frequency
of objective exceedance in the western Delta, as well as potential adverse effects on aquatic life
beneficial uses in the interior Delta and fish and wildlife beneficial uses in Suisun Marsh.

- 40 While mitigation measures to reduce these water quality effects in affected water bodies to less-
- 41 than-significant levels are not available, implementation of Mitigation Measure WQ-7 is
- 42 recommended to attempt to reduce the effect that increased chloride concentrations may have on
- 43 Delta beneficial uses. However, because the effectiveness of this mitigation measure to result in
- 44 feasible measures for reducing water quality effects is uncertain, this impact is considered to remain

significant and unavoidable. Please see Mitigation Measure WQ-7 under Impact WQ-7 in the
 discussion of Alternative 1A.

3 In addition to and to supplement Mitigation Measure WQ-7, the BDCP proponents have incorporated 4 into the BDCP, as set forth in EIR/EIS Appendix 3B, Environmental Commitments, AMMs, and CMs, a 5 separate other commitment to address the potential increased water treatment costs that could 6 result from chloride concentration effects on municipal, industrial and agricultural water purveyor 7 operations. Potential options for making use of this financial commitment include funding or 8 providing other assistance towards acquiring alternative water supplies or towards modifying 9 existing operations when chloride concentrations at a particular location reduce opportunities to 10 operate existing water supply diversion facilities. Please refer to Appendix 3B for the full list of 11 potential actions that could be taken pursuant to this commitment in order to reduce the water quality treatment costs associated with water quality effects relating to chloride, electrical 12 13 conductivity, and bromide.

- 14Mitigation Measure WQ-7: Conduct Additional Evaluation and Modeling of Increased15Chloride Levels and Develop and Implement Phased Mitigation Actions
- 16 Please see Mitigation Measure WQ-7 under Impact WQ-7 in the discussion of Alternative 1A.

# 17 Impact WQ-8: Effects on Chloride Concentrations Resulting from Implementation of CM2 18 CM21

19 **NEPA Effects:** Under Alternative 7, the types and geographic extent of effects on chloride 20 concentrations in the Delta as a result of implementation of the other conservation measures (i.e., 21 CM2–CM21) would be similar to, and undistinguishable from, those effects previously described for 22 Alternative 1A. The conservation measures would present no new direct sources of chloride to the 23 affected environment. Moreover, some habitat restoration conservation measures (CM4-CM10) 24 would occur on lands within the Delta currently used for irrigated agriculture, thus replacing 25 agricultural land uses with restored tidal wetlands, floodplain, and related channel margin and off-26 channel habitats. The potential reduction in irrigated lands within the Delta may result in reduced 27 discharges of agricultural field drainage with elevated chloride concentrations, which would be 28 considered an improvement compared to Existing Conditions and No Action Alternative conditions.

In summary, based on the discussion above, the effects on chloride from implementing CM2-CM21
 are considered to be not adverse.

31 *CEQA Conclusion*: Implementation of the CM2–CM21 for Alternative 7 would not present new or 32 substantially changed sources of chloride to the affected environment upstream of the Delta, within 33 Delta, or in the SWP/CVP service area. Replacement of irrigated agricultural land uses in the Delta 34 with habitat restoration conservation measures may result in some reduction in discharge of 35 agricultural field drainage with elevated chloride concentrations, thus resulting in improved water 36 quality conditions. Based on these findings, this impact is considered to be less than significant. No 37 mitigation is required.

# Impact WQ-9: Effects on Dissolved Oxygen Resulting from Facilities Operations and Maintenance (CM1)

- 40 **NEPA Effects:** Effects of CM1 on DO under Alternative 7 would be the same as those discussed for
- 41 Alternative 1A and are considered to not be adverse.

*CEQA Conclusion*: Effects of CM1 on DO under Alternative 7 would be similar to those discussed for
 Alternative 1A, and are summarized here, then compared to the CEQA thresholds of significance
 (defined in Section 8.3.2) for the purpose of making the CEQA impact determination for this
 constituent. For additional details on the effects assessment findings that support this CEQA impact
 determination, see the effects assessment discussion under Alternative 1A.

6 Reservoir storage reductions that would occur under Alternative 7, relative to Existing Conditions, 7 would not be expected to result in a substantial adverse change in DO levels in the reservoirs, 8 because oxygen sources (surface water aeration, aerated inflows, vertical mixing) would remain. 9 Similarly, river flow rate reductions that would occur would not be expected to result in a 10 substantial adverse change in DO levels in the rivers upstream of the Delta, given that mean monthly 11 flows would remain within the ranges historically seen under Existing Conditions and the affected 12 river are large and turbulent. Any reduced DO saturation level that may be caused by increased 13 water temperature would not be expected to cause DO levels to be outside of the range seen 14 historically. Finally, amounts of oxygen demanding substances and salinity would not be expected to 15 change sufficiently to affect DO levels.

16 It is expected there would be no substantial change in Delta DO levels in response to a shift in the 17 Delta source water percentages under this alternative or substantial degradation of these water 18 bodies, with regard to DO. DO levels would be affected by nutrient loading, which the state has 19 begun to aggressively regulate the discharges of, and this loading would not be expected to lower DO 20 levels relative to Existing Conditions based on historical DO levels. Further, the anticipated changes 21 in salinity would have relatively minor effects on DO levels, and tidal exchange, which contribute to 22 the reaeration of Delta waters would not be expected to change substantially.

There is not expected to be substantial, if even measurable, changes in DO levels in the SWP/CVP
Export Service Areas waters under Alternative 7, relative to Existing Conditions. Because the
biochemical oxygen demand of the exported water would not be expected to substantially differ
from that under Existing Conditions (due to ever increasing water quality regulations), canal
turbulence and exposure of the water to the atmosphere and the algal communities that exist within
the canals would establish an equilibrium for DO levels within the canals. The same would occur in
downstream reservoirs.

30 Therefore, this alternative is not expected to cause additional exceedance of applicable water quality 31 objectives by frequency, magnitude, and geographic extent that would result in significant impacts 32 on any beneficial uses within affected water bodies. Because no substantial changes in DO levels are 33 expected, long-term water quality degradation would not be expected to occur, and, thus, beneficial 34 uses would not be adversely affected. Various Delta waterways are 303(d)-listed for low DO, but 35 because no substantial decreases in DO levels would be expected, greater degradation and DOrelated impairment of these areas would not be expected. This impact would be less than significant. 36 37 No mitigation is required.

### 38 Impact WQ-10: Effects on Dissolved Oxygen Resulting from Implementation of CM2-CM21

- 39 *NEPA Effects*: Effects of CM2–CM21 on DO under Alternative 7 would be the same as those
   40 discussed for Alternative 1A and are considered to not be adverse.
- 41 *CEQA Conclusion*: CM2–CM21 proposed under Alternative 7 would be similar to conservation
   42 measures proposed under Alternative 1A. As such, effects on DO resulting from the implementation

of CM2-CM21 would be similar to those previously discussed for Alternative 1A. This impact is
 considered to be less than significant. No mitigation is required.

# Impact WQ-11: Effects on Electrical Conductivity Concentrations Resulting from Facilities Operations and Maintenance (CM1)

### 5 **Upstream of the Delta**

For the same reasons stated for the No Action Alternative, EC levels (highs, lows, typical conditions)
in the Sacramento River and its tributaries, the eastside tributaries, their associated reservoirs, and
the San Joaquin River upstream of the Delta under Alternative 7 are not expected to be outside the
ranges occurring under Existing Conditions or would occur under the No Action Alternative. Any
minor changes in EC levels that could occur under Alternative 7 in water bodies upstream of the
Delta would not be of sufficient magnitude, frequency and geographic extent that would cause
adverse effects on beneficial uses or substantially degrade water quality with regard to EC.

### 13 **Delta**

Modeling scenarios included assumptions regarding how certain habitat restoration activities (CM2
 and CM4) would affect Delta hydrodynamics, To the extent that restoration actions alter

16 hydrodynamics within the Delta region, which affects mixing of source waters, these effects are

17 included in this assessment of operations-related water quality changes (i.e., CM1). Other effects of

- 18 CM2-CM21 not attributable to hydrodynamics, for example, additional loading of a constituent to
   19 the Delta, are discussed within the impact header for CM2-CM21. See section 8.3.1.3 for more
   20 information.
- Relative to Existing Conditions, Alternative 7 would result in an increase in the number of days the
  Bay-Delta WQCP EC objectives would be exceeded in the Sacramento River at Emmaton, and the San
  Joaquin River at San Andreas Landing, Prisoners Point, and Brandt Bridge (Appendix 8H, *Electrical Conductivity*, Table EC-7).

The percentage of days the Emmaton EC objective would be exceeded for the entire period modeled
(1976–1991) would increase from 6% under Existing Conditions to 19% under Alternative 7, and
the percent of days out of compliance would increase from 11% under Existing Conditions to 29%
under Alternative 7.

29 The percentage of days the San Andreas Landing EC objective would be exceeded would increase 30 from 1% under Existing Conditions to 4% under Alternative 7, and the percentage of days out of 31 compliance with the EC objective would increase from 1% under Existing Conditions to 7% under 32 Alternative 7. Sensitivity analyses were performed for Alternative 4 Scenario H3, and indicated that 33 many similar exceedances were modeling artifacts, and the small number of remaining exceedances 34 were small in magnitude, lasted only a few days, and could be addressed with real time operations 35 of the SWP and CVP (see Section 8.3.1.1 for a description of real time operations of the SWP and 36 CVP). Due to similarities in the nature of the exceedances between alternatives, the findings from 37 these analyses can be extended to this alternative as well.

- 38 The percentage of days the Prisoners Point EC objective would be exceeded for the entire period 39 modeled would increase from 6% under Existing Conditions to 40% under Alternative 7, and the 40 percentage of days out of compliance with the EC objective would increase from 10% under Existing 41 Conditions to 40% under Alternative 7. Sensitivity analyses conducted for Alternative 4 Scenario H3
- 41 conditions to 40% under Alternative 7. Sensitivity analyses conducted for Alternative 4 Scenario H
   42 indicated that removing all tidal restoration areas would reduce the number of exceedances, but

- 1 there would still be substantially more exceedances than under Existing Conditions or the No Action
- 2 Alternative. Results of the sensitivity analyses indicate that the exceedances are partially a function
- 3 of the operations of the alternative itself, perhaps due to Head of Old River Barrier assumptions and
- 4 south Delta export differences (see Appendix 8H, *Electrical Conductivity*, Attachment 1, for more
- 5 discussion of these sensitivity analyses). Due to similarities in the nature of the exceedances
- 6 between alternatives, the findings from these analyses can be extended to this alternative as well.
- 7 Appendix 8H, Attachment 2, contains a more detailed assessment of the likelihood of these
- 8 exceedances impacting aquatic life beneficial uses. Specifically, Appendix 8H, Attachment 2,
  9 discusses whether these exceedances might have indirect effects on striped bass spawning in the
- 9 discusses whether these exceedances might have indirect effects on striped bass spawning in the
   10 Delta, and concludes that the high level of uncertainty precludes making a definitive determination.
- In the San Joaquin River at Brandt Bridge, the percentage of days exceeding the EC objective would increase from 3% under Existing Conditions to 4% under Alternative 7; the percentage of days out of compliance would increase from 8% under Existing Conditions to 9% under Alternative 7. These changes are minimal, and are not considered substantial in light of overall modeling uncertainty.
- 15 Average EC levels at the western and southern Delta compliance locations and San Joaquin River at 16 San Andreas Landing (an interior Delta location) would decrease from 0-46% for the entire period 17 modeled and 2–45% during the drought period modeled (1987–1991) (Appendix 8H, Table EC-18). 18 In the S. Fork Mokelumne River at Terminous, average EC would increase 6% for the entire period 19 modeled and 5% during the drought period modeled. Average EC in the S. Fork Mokelumne River at 20 Terminous would increase during all months (Appendix 8H, Table EC-18). Average EC in the San 21 Joaquin River at Prisoners Point would increase by 1% during the drought period (Appendix 8H, 22 Table EC-18). Given that the western Delta is Clean Water Act section 303(d) listed as impaired due 23 to elevated EC, the increase in the incidence of exceedance of EC objectives under Alternative 7. 24 relative to Existing Conditions, has the potential to contribute to additional impairment and 25 potentially adversely affect beneficial uses. The comparison to Existing Conditions reflects changes 26 in EC due to both Alternative 7 operations (including north Delta intake capacity of 9,000 cfs and 27 numerous other components of Operational Scenario E) and climate change/sea level rise.
- 28 Relative to the No Action Alternative, the percentage of days exceeding EC objectives and percentage 29 of days out of compliance would increase at: Sacramento River at Emmaton, San Joaquin River at 30 Jersey Point, San Andreas Landing, Vernalis, Brandt Bridge, and Prisoners Point; and Old River near 31 Middle River and at Tracy Bridge (Appendix 8H, *Electrical Conductivity*, Table EC-7). The increase in 32 percentage of days exceeding the EC objective would be 39% at Prisoners Point and 5% or less at 33 the remaining locations. The increase in percentage of days out of compliance would be 30% at 34 Prisoners Point and 6% or less at the remaining locations. For the entire period modeled, average EC 35 levels would increase at: S. Fork Mokelumne River (6%), Old River at Tracy Bridge (1%), and San 36 Joaquin River at Prisoners Point (10%) (Appendix 8H, Table EC-18). During the drought period 37 modeled, average EC would increase at: S. Fork Mokelumne River (6%), San Joaquin River at Brandt 38 Bridge (1%) and Prisoners Point (8%), and Old River at Tracy Bridge (1%) (Appendix 8H, Table EC-39 18). Given that the western and southern Delta are Clean Water Act section 303(d) listed as 40 impaired due to elevated EC, the increase in the incidence of exceedance of EC objectives under 41 Alternative 7, relative to the No Action Alternative, has the potential to contribute to additional 42 impairment and potentially adversely affect beneficial uses. The comparison to the No Action 43 Alternative reflects changes in EC due only to Alternative 7 operations (including north Delta intake capacity of 9,000 cfs and numerous other components of Operational Scenario E). 44

1 For Suisun Marsh, October–May is the period when Bay-Delta WOCP EC objectives for protection of 2 fish and wildlife apply. Long-term average EC would increase under Alternative 7, relative to 3 Existing Conditions, during the months of April and May by 0.2 mS/cm in the Sacramento River at 4 Collinsville (Appendix 8H, Electrical Conductivity, Table EC-21). Long-term average EC would 5 decrease relative to Existing Conditions in Montezuma Slough at National Steel during October-May 6 (Appendix 8H, Table EC-22). The most substantial increase would occur near Beldon Landing, with 7 long-term average EC levels increasing by 0.8-3.3 mS/cm, depending on the month, nearly doubling 8 during some months the long-term average EC relative to Existing Conditions (Appendix 8H, Table 9 EC-23). Sunrise Duck Club and Volanti Slough also would have long-term average EC increases of 10 0.1–1.6 mS/cm (Appendix 8H, Tables EC-24 and EC-25). Modeling of this alternative assumed no 11 operation of the Montezuma Slough Salinity Control Gates, but the project description assumes 12 continued operation of the Salinity Control Gates, consistent with assumptions included in the No 13 Action Alternative. A sensitivity analysis modeling run conducted for Alternative 4 Scenario H3 with 14 the gates operational consistent with the No Action Alternative resulted in substantially lower EC 15 levels than indicated in the original Alternative 4 modeling results, but EC levels were still 16 somewhat higher than EC levels under Existing Conditions and the No Action Alternative for several 17 locations and months. Another modeling run with the gates operational and restoration areas 18 removed resulted in EC levels nearly equivalent to Existing Conditions and the No Action 19 Alternative, indicating that design and siting of restoration areas has notable bearing on EC levels at 20 different locations within Suisun Marsh (see Appendix 8H, Attachment 1, for more information on 21 these sensitivity analyses). These analyses also indicate that increases are related primarily to the 22 hydrodynamic effects of CM4, not operational components of CM1. Based on the sensitivity analyses, 23 optimizing the design and siting of restoration areas may limit the magnitude of long-term EC 24 increases to be on the order of 1 mS/cm or less. Due to similarities in the nature of the EC increases 25 between alternatives, the findings from these analyses can be extended to this alternative as well.

26 The degree to which the long-term average EC increases in Suisun Marsh would cause exceedance of 27 Bay-Delta WQCP objectives is unknown, because these objectives are expressed as a monthly 28 average of daily high tide EC, which does not have to be met if it can be demonstrated "equivalent or 29 better protection will be provided at the location" (State Water Resources Control Board 2006:14). 30 The long-term average EC increase may, or may not, contribute to adverse effects on beneficial uses, 31 depending on how and when wetlands are flooded, soil leaching cycles, how agricultural use of 32 water is managed, and future actions taken with respect to the marsh. However, the EC increases at 33 certain locations could be substantial, depending on siting and design of restoration areas, and it is 34 uncertain the degree to which current management plans for the Suisun Marsh would be able to 35 address these substantially higher EC levels and protect beneficial uses. Thus, these increased EC 36 levels in Suisun Marsh are considered to have a potentially adverse effect on marsh beneficial uses. 37 Long-term average EC increases in Suisun Marsh under Alternative 7 relative to the No Action 38 Alternative would be similar to the increases relative to Existing Conditions. Suisun Marsh is section 39 303(d) listed as impaired due to elevated EC, and the potential increases in long-term average EC 40 concentrations could contribute to additional impairment.

### 41 SWP/CVP Export Service Areas

42 At the Banks and Jones pumping plants, Alternative 7 would result in no exceedances of the Bay-

- 43 Delta WQCP's 1,000 μmhos/cm EC objective for the entire period modeled (Appendix 8H, *Electrical*
- 44 *Conductivity*, Table EC-10). Thus, there would be no adverse effect on the beneficial uses in the
- 45 SWP/CVP Export Service Areas using water pumped at this location under the Alternative 7.

- 1 At the Banks pumping plant, relative to Existing Conditions, average EC levels under Alternative 7
- 2 would decrease substantially: 47% for the entire period modeled and 51% during the drought
- 3 period modeled. Relative to the No Action Alternative, average EC levels would decrease by 43% for
- 4 the entire period modeled and 46% during the drought period modeled (Appendix 8H, Table EC-18).
- At the Jones pumping plant, relative to Existing Conditions, average EC levels under Alternative 7
  would also decrease substantially: 52% for the entire period modeled and 59% during the drought
  period modeled. Relative to the No Action Alternative, average EC levels would decrease by 50% for
  the entire period modeled and 57% during the drought period modeled. (Appendix 8H, Table EC-18)
- Based on the decreases in long-term average EC levels that would occur at the Banks and Jones
  pumping plants, Alternative 7 would not cause degradation of water quality with respect to EC in
  the SWP/CVP Export Service Areas; rather, Alternative 7 would improve long-term average EC
  conditions in the SWP/CVP Export Service Areas.
- 13 Commensurate with the EC decrease in exported waters, an improvement in lower San Joaquin
- 14 River average EC levels would be expected since EC in the lower San Joaquin River is, in part, related
- 15 to irrigation water deliveries from the Delta. While the magnitude of this expected lower San
- 16 Joaquin River improvement in EC is difficult to predict, the relative decrease in overall loading of EC-
- 17 elevating constituents to the Export Service Areas would likely alleviate or lessen any expected
- increase in EC at Vernalis related to decreased annual average San Joaquin River flows (see EC
   impact discussion under the No Action Alternative).
- The export area of the Delta is listed on the state's CWA Section 303(d) list as impaired due to
  elevated EC. Alternative 7 would result in lower average EC levels relative to Existing Conditions and
  the No Action Alternative and, thus, would not contribute to additional beneficial use impairment
  related to elevated EC in the SWP/CVP Export Service Areas waters.
- 24 **NEPA Effects:** In summary, the increased frequency of exceedance of EC objectives in the western 25 Delta under Alternative 7, relative to the No Action Alternative, would contribute to adverse effects 26 on the agricultural beneficial uses. In addition, the increased frequency of exceedance of the San 27 Joaquin River at Prisoners Point EC objective and long-term and drought period average EC could 28 contribute to adverse effects on fish and wildlife beneficial uses (specifically, indirect adverse effects 29 on striped bass spawning), though there is a high degree of uncertainty associated with this impact. 30 Given that the western Delta is Clean Water Act section 303(d) listed as impaired due to elevated EC, 31 the increase in the incidence of exceedance of EC objectives in this portion of the Delta has the 32 potential to contribute to additional beneficial use impairment. The increases in long-term average 33 EC levels that could occur in Suisun Marsh would further degrade existing EC levels and could 34 contribute to adverse effects on the fish and wildlife beneficial uses. Suisun Marsh is section 303(d) 35 listed as impaired due to elevated EC, and the potential increases in long-term average EC levels 36 could contribute to additional beneficial use impairment. These increases in EC constitute an 37 adverse effect on water quality. Mitigation Measure WQ-11 would be available to reduce these 38 effects. Implementation of this measure along with a separate other commitment as set forth in 39 Appendix 3B, Environmental Commitments, AMMs, and CMs, relating to the potential EC-related 40 changes would reduce these effects.
- 41 *CEQA Conclusion:* Key findings discussed in the effects assessment provided above are summarized 42 here, and are then compared to the CEQA thresholds of significance (defined in Section 8.3.2) for the 43 purpose of making the CEQA impact determination for this constituent. For additional details on the

- effects assessment findings that support this CEQA impact determination, see the effects assessment
   discussion that immediately precedes this conclusion.
- 3 River flow rate and reservoir storage reductions that would occur under Alternative 7, relative to 4 Existing Conditions, would not be expected to result in a substantial adverse change in EC levels in 5 the reservoirs and rivers upstream of the Delta, given that: changes in the quality of watershed 6 runoff and reservoir inflows would not be expected to occur in the future; the state's aggressive 7 regulation of point-source discharge effects on Delta salinity-elevating parameters and the expected 8 further regulation as salt management plans are developed; the salt-related TMDLs adopted and 9 being developed for the San Joaquin River; and the expected improvement in lower San Joaquin 10 River average EC levels commensurate with the lower EC of the irrigation water deliveries from the 11 Delta.
- Relative to Existing Conditions, Alternative 7 would not result in any substantial increases in longterm average EC levels in the SWP/CVP Export Service Areas. There would be no exceedance of the
  EC objective at the Jones and Banks pumping plants. Average EC levels for the entire period modeled
  would decrease at both plants and, thus, this alternative would not contribute to additional
  beneficial use impairment related to elevated EC in the SWP/CVP Export Service Areas waters.
  Rather, this alternative would improve long-term EC levels in the SWP/CVP Export Service Areas,
  relative to Existing Conditions.
- 19 In the Plan Area, Alternative 7 would result in an increase in the frequency with which Bay-Delta 20 WQCP EC objectives are exceeded in the Sacramento River at Emmaton (agricultural objective; 13% 21 increase), and San Joaquin River at Prisoners Point (fish and wildlife objective; 34% increase) in the 22 interior Delta for the entire period modeled (1976–1991). The increased frequency of exceedance of 23 the fish and wildlife objective at Prisoners Point could contribute to adverse effects on aquatic life 24 (specifically, indirect adverse effects on striped bass spawning), though there is a high degree of 25 uncertainty associated with this impact. The increased frequency of the EC exceedance at Emmaton 26 could contribute to adverse effects on agricultural uses. Because EC is not bioaccumulative, the 27 increases in long-term average EC levels would not directly cause bioaccumulative problems in 28 aquatic life or humans. The western Delta is Clean Water Act section 303(d) listed for elevated EC 29 and the increased frequency of exceedance of EC objectives that would occur in this portion of the 30 Delta could make beneficial use impairment measurably worse. This impact is considered to be 31 significant.
- 32 Further, relative to Existing Conditions, Alternative 7 could result in substantial increases in long-33 term average EC during the months of October through May in Suisun Marsh. The increases in long-34 term average EC levels that could occur in Suisun Marsh could further degrade existing EC levels and 35 thus contribute additionally to adverse effects on the fish and wildlife beneficial uses. Because EC is 36 not bioaccumulative, the increases in long-term average EC levels would not directly cause 37 bioaccumulative problems in wildlife. Suisun Marsh is Clean Water Act section 303(d) listed for 38 elevated EC and the increases in long-term average EC that would occur in the marsh could make 39 beneficial use impairment measurably worse. This impact is considered to be significant.
- Implementation of Mitigation Measure WQ-11 along with a separate other commitment relating to
   the potential increased costs associated with EC-related changes would reduce these effects. While
   mitigation measures to reduce these water quality effects in affected water bodies to less-than significant levels are not available, implementation of Mitigation Measure WQ-11 is recommended
   to attempt to reduce the effect that increased EC concentrations may have on Delta beneficial uses.

- 1 However, because the effectiveness of this mitigation measure to result in feasible measures for
- 2 reducing water quality effects is uncertain, this impact is considered to remain significant and
- 3 unavoidable. Please see Mitigation Measure WQ-11 under Impact WQ-11 in the discussion of
- 4 Alternative 1A.

5 In addition to and to supplement Mitigation Measure WQ-11, the BDCP proponents have 6 incorporated into the BDCP, as set forth in EIR/EIS Appendix 3B, Environmental Commitments, 7 AMMs, and CMs, a separate other commitment to address the potential increased water treatment 8 costs that could result from EC concentration effects on municipal, industrial and agricultural water 9 purveyor operations. Potential options for making use of this financial commitment include funding 10 or providing other assistance towards acquiring alternative water supplies or towards modifying 11 existing operations when EC concentrations at a particular location reduce opportunities to operate existing water supply diversion facilities. Please refer to Appendix 3B for the full list of potential 12 13 actions that could be taken pursuant to this commitment in order to reduce the water quality 14 treatment costs associated with water quality effects relating to chloride, electrical conductivity, and 15 bromide.

# Mitigation Measure WQ-11: Avoid, Minimize, or Offset, as Feasible, Reduced Water Quality Conditions

18 Please see Mitigation Measure WQ-11 under Impact WQ-11 in the discussion of Alternative 1A.

# 19 Impact WQ-12: Effects on Electrical Conductivity Resulting from Implementation of CM2 20 CM21

- *NEPA Effects*: Effects of CM2–CM21 on EC under Alternative 7 would be the same as those discussed
   for Alternative 1A and are considered not to be adverse.
- *CEQA Conclusion*: CM2–CM21 proposed under Alternative 7 would be similar to conservation
   measures proposed under Alternative 1A. As such, effects on EC resulting from the implementation
   of CM2–CM21 would be similar to those previously discussed for Alternative 1A. This impact is
   considered to be less than significant. No mitigation is required.

# Impact WQ-13: Effects on Mercury Concentrations Resulting from Facilities Operations and Maintenance (CM1)

### 29 Upstream of the Delta

Under Alternative 7, the magnitude and timing of reservoir releases and river flows upstream of the
 Delta in the Sacramento River watershed and eastside tributaries would be altered, relative to
 Existing Conditions and the No Action Alternative.

33 The Sacramento River at Freeport and San Joaquin River at Vernalis (as summarized for water 34 quality average concentrations in Tables 8-48 and 8-49) were examined for flow/concentration 35 relationships for mercury and methylmercury. No significant, predictive regression relationships 36 were discovered for mercury or methylmercury, except for total mercury with flow at Freeport 37 (monthly or annual) (Appendix 8I, Figures I-10 through I-13). Such a positive relationship between 38 total mercury and flow is to be expected based on the association of mercury with suspended 39 sediment and the mobilization of sediments during storm flows. However, the changes in flow in the 40 Sacramento River under Alternative 7 relative to Existing Conditions and the No Action Alternative 41 are not of the magnitude of storm flows, in which substantial sediment-associated mercury is

- 1 mobilized. Therefore mercury loading should not be substantially different due to changes in flow.
- 2 In addition, even though it may be flow-affected, total mercury concentrations remain well below
- 3 criteria at upstream locations. Any negligible changes in mercury concentrations that may occur in
- 4 the water bodies of the affected environment located upstream of the Delta would not be of
- 5 frequency, magnitude, and geographic extent that would adversely affect any beneficial uses or
- 6 substantially degrade the quality of these water bodies as related to mercury. Both waterborne 7 methylmercury concentrations and largemouth bass fillet mercury concentrations are expected to
- 8 remain above guidance levels at upstream of Delta locations, but will not change substantially
- 9 relative to Existing Conditions or the No Action Alternative due to changes in flows under
- 10 Alternative 7.
- 11 The upstream of Delta areas in the north will benefit from the implementation of the Cache Creek, 12 Sulfur Creek, Harley Gulch, and Clear Lake Mercury TMDLs and the State Water Board's Statewide 13 Mercury Control Program. These projects will target specific sources of mercury and methylation 14 upstream of the Delta and could result in net improvement to Delta mercury loading in the future. 15 The implementation of these projects could help to ensure that upstream of Delta environments will
- 16 not be substantially degraded for water quality with respect to mercury or methylmercury.

#### 17 Delta

- 18 Modeling scenarios included assumptions regarding how certain habitat restoration activities (CM2 19 and CM4) would affect Delta hydrodynamics. To the extent that restoration actions alter 20 hydrodynamics within the Delta region, which affects mixing of source waters, these effects are 21 included in this assessment of operations-related water quality changes (i.e., CM1). Other effects of 22 CM2–CM21 not attributable to hydrodynamics, for example, additional loading of a constituent to 23 the Delta, are discussed within the impact header for CM2–CM21. See section 8.3.1.3 for more 24 information.
- 25 The water quality impacts of waterborne concentrations of mercury and methylmercury and fish 26 tissue mercury concentrations were evaluated for 9 Delta locations. The analysis of percentage 27 change in assimilative capacity of waterborne total mercury of Alternative 7 relative to the 25 ng/L 28 ecological risk benchmark as compared to Existing Conditions showed a 7% reduction at Old River 29 at Rock Slough and Contra Costa Pumping Plant, and a 6.6% reduction at those same locations 30 relative to the No Action Alternative. These changes are not expected to result in adverse effects to 31 beneficial use (Figures 8-53a and 8-54a). Similarly, changes in methylmercury concentration are 32 expected to be relatively small. The greatest annual average methylmercury concentration for 33 drought conditions was 0.164 ng/L for the San Joaquin River at Buckley Cove which was slightly 34 higher than Existing Conditions (0.161 ng/L), and slightly lower than the No Action Alternative 35 (0.167 ng/L) (Appendix 8I, Mercury, Table I-6). All modeled input concentrations exceeded the 36 methylmercury TMDL guidance objective of 0.06 ng/L, therefore percentage change in assimilative 37 capacity was not evaluated for methylmercury.
- 38 Fish tissue estimates show substantial percentage increases in concentration and exceedance 39 quotients for mercury at some Delta locations. The greatest changes in exceedance quotients 40 relative to Existing Conditions and the No Action Alternative are 30–39% at the Contra Costa
- 41 Pumping Plant and 32–45% for Old River at Rock Slough (Figures 8-55a and 8-55b; Appendix 8I,
- 42 Table I-14b). Because these increases are substantial, and it is evident that substantive increases are
- 43 expected at numerous locations throughout the Delta, these changes may be measurable in the

2016

environment. See Appendix 8I for a discussion of the uncertainty associated with the fish tissue
 estimates.

### 3 SWP/CVP Export Service Areas

The analysis of mercury and methylmercury in the SWP/CVP Export Service Areas was based on
concentrations estimated at the Banks and Jones pumping plants. Both waterborne total and
methylmercury concentrations for Alternative 7 are projected to be lower than Existing Conditions
and the No Action Alternative (Appendix 8I, *Mercury*, Figures I-8 and I-9). Therefore, mercury shows
an increased assimilative capacity at these locations (Figures 8-53a and 8-54a).

- 9 The largest improvements in bass tissue mercury concentrations and exceedance quotients for
- 10 Alternative 7, relative to Existing Conditions and the No Action Alternative at any location within the
- 11 Delta are expected for the export pump locations (specifically, at Jones Pumping plant, 30%
- improvement relative to Existing Conditions, 32% relative to the No Action Alternative)(Figures 8 55a and 8-55b; Appendix 8I, Table I-14b).
- *NEPA Effects:* Based on the above discussion, the effects of mercury and methylmercury in
   comparison of Alternative 7 to the No Action Alternative (as waterborne and bioaccumulated forms)
   are considered to be adverse for the case of fish tissue bioaccumulation at some locations.
- *CEQA Conclusion*: Key findings discussed in the effects assessment provided above are summarized
   here, and are then compared to the CEQA thresholds of significance (defined in Section 8.3.2) for the
   purpose of making the CEQA impact determination for this constituent. For additional details on the
   effects assessment findings that support this CEQA impact determination, see the effects assessment
   discussion that immediately precedes this conclusion.
- Under Alternative 7, greater water demands and climate change would alter the magnitude and
  timing of reservoir releases and river flows upstream of the Delta in the Sacramento River
  watershed and eastside tributaries, relative to Existing Conditions. Concentrations of mercury and
  methylmercury upstream of the Delta will not be substantially different relative to Existing
  Conditions due to the lack of important relationships between mercury/methylmercury
  concentrations and flow for the major rivers.
- Methylmercury concentrations exceed criteria at all locations in the Delta and no assimilative
   capacity exists. Monthly average waterborne concentrations of total and methylmercury, over the
   period of record, are very similar to Existing Conditions, but showed notable increases at some
   locations. Estimates of fish tissue mercury concentrations show substantial increases would occur
   for several sites for Alternative 7 as compared to Existing Conditions for Delta sites.
- Assessment of effects of mercury in the SWP and CVP Export Service Areas were based on effects on
   mercury concentrations and fish tissue mercury concentrations at the Banks and Jones pumping
   plants. The Banks and Jones pumping plants are expected to show increased assimilative capacity
   for waterborne mercury and decreased fish tissue concentrations of mercury for Alternative 7 as
   compared to Existing Conditions.
- As such, this alternative is not expected to cause additional exceedance of applicable water quality
   objectives/criteria by frequency, magnitude, and geographic extent that would cause adverse effects
   on any beneficial uses of waters in the affected environment. However, increases in fish tissue
   mercury concentrations are substantial, and changes in fish tissue mercury concentrations would
   make existing mercury-related impairment in the Delta measurably worse. In comparison to

- Existing Conditions, Alternative 7 would increase levels of mercury by frequency, magnitude, and
   geographic extent such that the affected environment would be expected to have measurably higher
- 3 body burdens of mercury in aquatic organisms, thereby substantially increasing the health risks to
- 4 wildlife (including fish) or humans consuming those organisms. This impact is considered to be
- 5 significant. Feasible or effective actions to reduce the effects on mercury resulting from CM1 are
- 6 unknown. General mercury management measures through CM12, or actions taken by other entities
- 7 or programs such as TMDL implementation, may minimize or reduce sources and inputs of mercury
- 8 to the Delta and methylmercury formation. However, it is uncertain whether this impact would be
- 9 reduced to a level that would be less than significant as a result of CM12 or other future actions.
   10 Therefore, the importance of control of contr
- 10 Therefore, the impact would be significant and unavoidable.

# Impact WQ-14: Effects on Mercury Concentrations Resulting from Implementation of CM2 CM21

- 13 **NEPA Effects:** Some habitat restoration activities under Alternative 7 would occur on lands in the 14 Delta formerly used for irrigated agriculture. Tidal and other restoration proposed under 15 Alternative 7 have the potential to increase water residence times and increase accumulation of 16 organic sediments that are known to enhance methylmercury bioaccumulation in biota in the 17 restored habitat. Therefore, increases in mercury methylation in the habitat restoration areas is 18 possible but uncertain depending on the specific restoration design implemented at a particular 19 Delta location. Models to estimate the potential for methylmercury formation in restored areas are 20 not currently available. However, DSM2 modeling for Alternative 7 operations does incorporate 21 assumptions for certain habitat restoration activities proposed under CM2 and CM4 (see Section 22 8.3.1.3) that result in changes to Delta hydrodynamics compared to the No Action Alternative. These 23 modeled restoration assumptions provide some insight into potential hydrodynamic changes that 24 could be expected related to implementing CM2 and CM4 and are considered in the evaluation of the 25 potential for increased mercury and methylmercury concentrations under Alternative 7.
- CM12 addresses the potential for methylmercury bioaccumulation associated with restoration
   activities and acknowledges the uncertainties associated with mitigating or minimizing this
   potential effect. CM12 proposes project-specific mercury management plans for restoration actions
   that will incorporate relevant approaches recommended in Phase 1 Methylmercury TMDL control
   studies. Specific approaches recommended under CM12 that are intended to minimize or mitigate
   for potential increases in methylmercury bioaccumulation at future restoration sites include:
- Characterizing mercury, methylmercury, organic carbon, iron, and sulfate concentrations to
   better inform restoration design,
- Sequestering methylmercury at restoration sites using low intensity chemical dosing techniques,
- Minimizing microbial methylation associated with anoxic conditions by reducing the amount of
   organic material at a restoration site,
- Designing restoration sites to enhance photo degeneration that converts methylmercury into a
   biologically unavailable, inorganic form of mercury,
- Remediating restoration site soils with iron to reduce methylation in sulfide rich soils, and
- Considering capping mercury laden sediments, where possible to reduce methylation potential
   at a site.

- 1 Because of the uncertainties associated with site-specific estimates of methylmercury
- 2 concentrations and the uncertainties in source modeling and tissue modeling, the effectiveness of
- 3 methylmercury management proposed under CM12 to reduce methylmercury concentrations would
- 4 need to be evaluated separately for each restoration effort, as part of design and implementation.
- 5 Because of this uncertainty and the known potential for methylmercury creation in the Delta this
- 6 potential effect of implementing CM2-CM21 is considered adverse.
- 7 **CEQA** Conclusion: There would be no substantial, long-term increase in mercury or methylmercury 8 concentrations or loads in the rivers and reservoirs upstream of the Delta or the waters exported to 9 the CVP and SWP service areas due to implementation of CM2–CM21 relative to Existing Conditions. 10 However, uptake of mercury from water and/or methylation of inorganic mercury may increase to 11 an unquantified degree as part of the creation of new, marshy, shallow, or organic-rich restoration 12 areas. Methylmercury is 303(d)-listed within the affected environment, and therefore any potential 13 measurable increase in methylmercury concentrations would make existing mercury-related 14 impairment measurably worse. Because mercury is bioaccumulative, increases in water-borne 15 mercury or methylmercury that could occur in some areas could bioaccumulate to somewhat 16 greater levels in aquatic organisms and would, in turn, pose health risks to fish, wildlife, or humans. 17 Design of restoration sites under Alternative 7 would be guided by CM12 which requires 18 development of site specific mercury management plans as restoration actions are implemented. 19 The effectiveness of minimization and mitigation actions implemented according to the mercury 20 management plans is not known at this time although the potential to reduce methylmercury 21 concentrations exists based on current research. Although the BDCP will implement CM12 with the 22 goal to reduce this potential effect the uncertainties related to site specific restoration conditions 23 and the potential for increases in methylmercury concentrations in the Delta result in this potential 24 impact being considered significant. No mitigation measures would be available until specific 25 restoration actions are proposed. Therefore this programmatic impact is considered significant and 26 unavoidable.

#### 27 Impact WQ-15: Effects on Nitrate Concentrations Resulting from Facilities Operations and 28 Maintenance (CM1)

29 Upstream of the Delta

30 For the same reasons stated for the No Action Alternative, Alternative 7 would have negligible, if

31 any, impact on nitrate concentrations in the rivers and reservoirs upstream of the Delta in the 32 Sacramento River watershed relative to Existing Conditions and the No Action Alternative.

33 Under Alternative 7, modeling indicates that long-term annual average flows on the San Joaquin 34 River would decrease by an estimated 6%, relative to Existing Conditions, and would remain 35 virtually the same relative to the No Action Alternative (Appendix 5A, BDCP/California WaterFix 36 FEIR/FEIS Modeling Technical Appendix). Given these relatively small decreases in flows and the 37 weak correlation between nitrate and flows in the San Joaquin River (see Appendix 8], Nitrate, 38 Figure 2), it is expected that nitrate concentrations in the San Joaquin River would be minimally 39 affected, if at all, by changes in flow rates under Alternative 7.

- 40 Any negligible changes in nitrate-N concentrations that may occur in the water bodies of the affected
- environment located upstream of the Delta would not be of frequency, magnitude and geographic 41
- 42 extent that would adversely affect any beneficial uses or substantially degrade the quality of these
- 43 water bodies, with regards to nitrate.

### 1 Delta

- 2 Modeling scenarios included assumptions regarding how certain habitat restoration activities (CM2
- 3 and CM4) would affect Delta hydrodynamics, To the extent that restoration actions alter
- 4 hydrodynamics within the Delta region, which affects mixing of source waters, these effects are
- 5 included in this assessment of operations-related water quality changes (i.e., CM1). Other effects of
- 6 CM2-CM21 not attributable to hydrodynamics, for example, additional loading of a constituent to 7 the Delta, are discussed within the impact header for CM2-CM21. See section 8.3.1.3 for more
- 8 information.
- 9 Results of the mixing calculations indicate that under Alternative 7, relative to Existing Conditions 10 and the No Action Alternative, nitrate concentrations throughout the Delta are anticipated to remain 11 low (<1.4 mg/L-N) relative to adopted objectives (Appendix 8J, Nitrate, Tables 25 and 26). Long-12 term average nitrate concentrations are anticipated to increase at most locations in the Delta. The 13 increase would be greatest at Franks Tract, Old River at Rock Slough, and Contra Costa Pumping 14 Plant #1 (all >85% increase). Long-term average concentrations were estimated to increase to 0.67, 15 1.04 and 1.10 mg/L-N for Franks Tract, Old River at Rock Slough, and Contra Costa Pumping 16 Plant#1, respectively, due primarily to increased San Joaquin River water percentage at these 17 locations (see Appendix 8D, Source Water Fingerprinting Results). Although changes at specific Delta 18 locations and for specific months may be substantial on a relative basis, the absolute concentration 19 of nitrate in Delta waters would remain low (<1.4 mg/L-N) in relation to the drinking water MCL of 20 10 mg/L-N, as well as all other thresholds identified in Table 8-50. No additional exceedances of the 21 MCL are anticipated at any location (Appendix 8], Nitrate, Table 25). On a monthly average basis and 22 on a long term annual average basis, for all modeled years and for the drought period (1987–1991) 23 only, use of assimilative capacity available under Existing Conditions and the No Action Alternative, 24 relative to the drinking water MCL of 10 mg/L-N, was up to approximately 13% at Old River at Rock 25 Slough and Contra Costa Pumping Plant #1, and averaged approximately 6% on a long-term average 26 basis (Appendix 8], Table 27). Similarly, the use of available assimilative capacity at Franks Tract 27 was up to approximately 6%, and averaged 3% over the long term. The concentrations estimated for 28 these locations would not increase the likelihood of exceeding the 10 mg/L-N MCL, nor would they 29 increase the risk for adverse effects to beneficial uses. At all other locations, use of assimilative 30 capacity was negligible (<5%) (Appendix 8J, Table 27).
- Nitrate concentrations will likely be higher than the modeling results indicate in certain locations.
   This includes in the Sacramento River between Freeport and Mallard Island and other areas in the
   Delta downstream of Freeport that are influenced by Sacramento River water. These increases are
   associated with ammonia and nitrate that are discharged from the SRWTP, which are not included in
   the modeling.
- 36 Under Existing Conditions, most of the ammonia discharged from the SRWTP is converted to 37 nitrate downstream of the facility's discharge at Freeport, and thus, nitrate concentrations 38 under Existing Conditions in these areas are expected to be higher than the modeling predicts, 39 the increase becoming greater with increasing distance downstream. However, the increase in 40 nitrate concentrations downstream of the SRWTP is expected to be small—the existing increase 41 appears to be from approximately 0.1 mg/L-N to approximately 0.4–0.5 mg/L-N over this reach, 42 due to approximately a 1:1 conversion of ammonia-N to nitrate-N (Central Valley Water Board 43 2010a:32).
- Under Alternative 7, the planned upgrades to the SRWTP, which include nitrification/partial
   denitrification, would substantially decrease ammonia concentrations in the discharge, but

- would increase nitrate concentrations in the discharge up to 10 mg/L-N, which is substantially
   higher than under Existing Conditions.
- Overall, under Alternative 7, the nitrogen load from the SRWTP discharge is expected to
   decrease (by up to 50%), relative to Existing Conditions, due to nitrification/partial
   dentrification ugrades at the SRWTP facility. Thus, while concentrations of nitrate downstream
   of the facility are expected to be higher than modeling results indicate for both Existing
   Conditions and Alternative 7, the increase is expected to be greater under Existing Conditions
   than for Alternative 7 due to the upgrades that are assumed under Alternative 7.

9 The other areas in which nitrate concentrations will be higher than the modeling results indicate are 10 immediately downstream of other wastewater treatment plants that practice nitrification, but not 11 denitrification (e.g., City of Rio Vista Beach WWTF, Town of Discovery Bay WWTF, City of Stockton 12 RWCF). For all such facilities in the Delta, the Regional Water Boards have issued NPDES permits 13 that allow discharge of wastewater containing nitrate into the Delta, and under these permits, the 14 State has determined that no beneficial uses are adversely affected by the discharge, and that the 15 discharger's use of available assimilative capacity of the water body is acceptable. When dilution is 16 necessary in order for the discharge to be in compliance with the Basin Plans (which incorporate the 17 10 mg/L-N MCL by reference), not all of the assimilative capacity of the receiving water is granted to 18 the discharger. Thus, limited decreases in flows are not anticipated to result in systemic 19 exceedances of the MCLs by these POTWs. Furthermore, NPDES permits are renewed on a 5-year 20 basis, and thus, if under changes in flows, dilution was no longer sufficient to maintain nitrate below 21 the MCL in the receiving water, the NPDES permit renewal process would address such cases.

Therefore, any increases in nitrate-N concentrations that may occur at certain locations within the
 Delta would not be of frequency, magnitude and geographic extent that would adversely affect any
 beneficial uses or substantially degrade the water quality at these locations, with regards to nitrate.

### 25 SWP/CVP Export Service Areas

- Assessment of effects of nitrate in the SWP and CVP Export Service Areas is based on effects on
  nitrate-N at the Banks and Jones pumping plants.
- 28 Results of the mixing calculations indicate that under Alternative 7, relative to Existing Conditions 29 and the No Action Alternative, nitrate concentrations at Banks and Jones pumping plants are 30 anticipated to decrease on a long-term average annual basis (Appendix 8J, Nitrate, Tables 25 and 31 26). During the late summer, particularly in the drought period assessed, concentrations are 32 expected to increase, but the absolute value of these changes (i.e., in mg/L-N) is small. Additionally, 33 given the many factors that contribute to potential algal blooms in the SWP and CVP canals within 34 the Export Service Area, and the lack of studies that have shown a direct relationship between 35 nutrient concentrations in the canals and reservoirs and problematic algal blooms in these water 36 bodies, there is no basis to conclude that these small (i.e., generally <0.3 mg/L-N), seasonal increases 37 in nitrate concentrations would increase the potential for problem algal blooms in the SWP and CVP 38 Export Service Area. No additional exceedances of the MCL are anticipated (Appendix 8J, Table 25). 39 On a monthly average basis and on a long term annual average basis, for all modeled years and for 40 the drought period (1987–1991) only, use of assimilative capacity available under Existing 41 Conditions and the No Action Alternative, relative to the 10 mg/L-N MCL, was negligible for both 42 Banks and Jones pumping plants (Appendix 8J, Table 27).

- 1 Any increases in nitrate-N concentrations that may occur in water exported via Banks and Jones
- 2 pumping plants are not expected to result in adverse effects to beneficial uses or substantially
- 3 degrade the quality of exported water, with regards to nitrate.
- *NEPA Effects:* In summary, based on the discussion above, the effects on nitrate from implementing
   CM1 are considered to be not adverse.
- *CEQA Conclusion:* Key findings discussed in the effects assessment provided above are summarized
   here, and are then compared to the CEQA thresholds of significance (defined in Section 8.3.2) for the
   purpose of making the CEQA impact determination for this constituent. For additional details on the
   effects assessment findings that support this CEQA impact determination, see the effects assessment
   discussion that immediately precedes this conclusion.
- 11 Nitrate-N concentrations are generally low in the reservoirs and rivers of the watersheds, owing to 12 substantial dilution available for point sources and the lack of substantial nonpoint sources of 13 nitrate-N upstream of the SRWTP in the Sacramento River watershed, and in the watersheds of the 14 eastern tributaries (Cosumnes, Mokelumne, and Calaveras Rivers). Although higher in the San 15 Joaquin River watershed, nitrate-N concentrations are not well-correlated with flow rates. 16 Consequently, any modified reservoir operations and subsequent changes in river flows under 17 Alternative 7, relative to Existing Conditions, are expected to have negligible, if any, effects on 18 reservoir and river nitrate-N concentrations upstream of Freeport in the Sacramento River 19 watershed and upstream of the Delta in the San Joaquin River watershed.
- 20 In the Delta, results of the mixing calculations indicate that under Alternative 7, relative to Existing 21 Conditions, long-term average nitrate concentrations are anticipated to increase at most locations. 22 The increase would be greatest at Franks Tract, Old River at Rock Slough, and Contra Costa Pumping 23 Plant #1 (all >85% increase), due primarily to increased San Joaquin River water percentage at 24 these locations. However, nitrate concentrations throughout the Delta are anticipated to remain low 25 (<1.4 mg/L-N) relative to adopted objectives, and no additional exceedances of the MCL are 26 anticipated at any location. Use of assimilative capacity at locations throughout the Delta (up to 27 13%) did not result in concentrations that would increase the likelihood of exceeding the 10 mg/L-N 28 MCL, nor would they increase the risk for adverse effects to beneficial uses.
- 29 Assessment of effects of nitrate in the SWP and CVP Export Service Areas is based on effects on 30 nitrate-N concentrations at the Banks and Jones pumping plants. Results of the mixing calculations 31 indicate that under Alternative 7, relative to Existing Conditions, long-term average nitrate 32 concentrations at Banks and Jones pumping plants are anticipated to decrease. No additional 33 exceedances of the MCL are anticipated. Monthly average use of assimilative capacity available 34 under Existing Conditions, relative to the MCL, for both Banks and Jones pumping plants in drought 35 conditions was at times >50%, but the absolute value of these changes (i.e., in mg/L-N) was small. 36 Additionally, given the many factors that contribute to potential algal blooms in the SWP and CVP 37 canals within the Export Service Area, and the lack of studies that have shown a direct relationship 38 between nutrient concentrations in the canals and reservoirs and problematic algal blooms in these 39 water bodies, there is no basis to conclude that these small (i.e., generally <0.3 mg/L-N), seasonal 40 increases in nitrate concentrations would increase the potential for problem algal blooms in the 41 SWP and CVP Export Service Area.
- Based on the above, this alternative is not expected to cause additional exceedance of applicable
  water quality objectives/criteria by frequency, magnitude, and geographic extent that would cause
  adverse effects on any beneficial uses of waters in the affected environment. No long-term water

- 1 quality degradation is expected to occur such that exceedance of criteria is more likely or such that
- 2 there is an increased risk of adverse impacts to beneficial uses. Nitrate is not 303(d) listed within
- 3 the affected environment and thus any increases that may occur in some areas and months would
- 4 not make any existing nitrate-related impairment measurably worse because no such impairments
- 5 currently exist. Because nitrate is not bioaccumulative, increases that may occur in some areas and
- 6 months would not bioaccumulate to greater levels in aquatic organisms that would, in turn, pose
- 7 substantial health risks to fish, wildlife, or humans. This impact is considered to be less than
- 8 significant. No mitigation is required.

# 9 Impact WQ-16: Effects on Nitrate Concentrations Resulting from Implementation of CM2 10 CM21

- *NEPA Effects*: Effects of CM2–CM21 on nitrate under Alternative 7 would be the same as those
   discussed for Alternative 1A and are considered not to be adverse.
- *CEQA Conclusion:* CM2–CM21 proposed under Alternative 7 would be similar to conservation
   measures proposed under Alternative 1A. As such, effects on nitrate resulting from the
- implementation of CM2-CM21 would be similar to those previously discussed for Alternative 1A.
   This is a similar to those previously discussed for Alternative 1A.
- 16 This impact is considered to be less than significant. No mitigation is required.

# 17 Impact WQ-17: Effects on Dissolved Organic Carbon Concentrations Resulting from Facilities 18 Operations and Maintenance (CM1)

### 19 Upstream of the Delta

20 Under Alternative 7, there would be no substantial change to the sources of DOC within the 21 watersheds upstream of the Delta. Moreover, long-term average flow and DOC levels in the 22 Sacramento River at Hood and San Joaquin River at Vernalis are poorly correlated. Thus changes in 23 system operations and resulting reservoir storage levels and river flows would not be expected to 24 cause a substantial long-term change in DOC concentrations in the water bodies upstream of the 25 Delta. Any negligible changes in DOC levels in water bodies upstream of the Delta under Alternative 7. relative to Existing Conditions and the No Action Alternative, would not be of sufficient frequency, 26 27 magnitude and geographic extent that would adversely affect any beneficial uses or substantially 28 degrade the quality of these water bodies, with regards to DOC.

### 29 **Delta**

- 30 Modeling scenarios included assumptions regarding how certain habitat restoration activities (CM2
- 31 and CM4) would affect Delta hydrodynamics, To the extent that restoration actions alter
- 32 hydrodynamics within the Delta region, which affects mixing of source waters, these effects are
- included in this assessment of operations-related water quality changes (i.e., CM1). Other effects of
- 34 CM2-CM21 not attributable to hydrodynamics, for example, additional loading of a constituent to
   35 the Delta, are discussed within the impact header for CM2-CM21. See section 8.3.1.3 for more
- 36 information.
- 37 Under Alternative 7, the geographic extent of effects pertaining to long-term average DOC
- 38 concentrations in the Delta would be similar to that previously described for Alternative 1A,
- 39 although the magnitude of predicted long-term increase and relative frequency of concentration
- 40 threshold exceedances would be substantially greater. Modeled effects would be greatest at Franks
- 41 Tract, Rock Slough, and Contra Costa PP No. 1., where for the 16-year hydrologic period and the

1 modeled drought period, long-term average concentration increases ranging from 0.7–1.1 mg/L 2 would be predicted ( $\leq 30\%$  net increase), resulting in long-term average DOC concentrations greater 3 than 4 mg/L at Rock Slough and Contra Costa PP No. 1 (Appendix 8K, Organic Carbon, DOC Table 8). 4 Increases in long-term average concentrations would correspond to more frequent concentration 5 threshold exceedances, with the greatest change occurring at Rock Slough and Contra Costa PP No. 1 6 locations. For Rock Slough, long-term average DOC concentrations exceeding 3 mg/L would increase 7 from 52% under Existing Conditions to 85% under the Alternative 7 (an increase from 47% to 82% 8 for the drought period), and concentrations exceeding 4 mg/L would increase from 30% to 47% 9 (32% to 57% for the drought period). For Contra Costa PP No. 1, long-term average DOC 10 concentrations exceeding 3 mg/L would increase from 52% under Existing Conditions to 85% under 11 Alternative 7 (45% to 88% for the drought period), and concentrations exceeding 4 mg/L would 12 increase from 32% to 52% (35% to 58% for the drought period). Relative change in frequency of 13 threshold exceedance for other assessment locations would be similar or less. This comparison to 14 Existing Conditions reflects changes in DOC due to both Alternative 7 operations (including north 15 Delta intake capacity of 9,000 cfs and numerous other components of Operational Scenario E) and 16 climate change/sea level rise.

17 In comparison, Alternative 7 relative to the No Action Alternative would generally result in a 18 magnitude of change similar to that discussed for the comparison to Existing Conditions. Maximum 19 increases of 0.7–1.0 mg/L DOC (i.e., ≤26%) would be predicted at Franks Tract, Rock Slough, and 20 Contra Costa PP No. 1 relative to No Action Alternative) (Appendix 8K, Organic Carbon, DOC Table 21 8). Threshold concentration exceedance frequency trends would also be similar to those discussed 22 for the Existing Conditions comparison, with exception to the predicted 4 mg/L exceedance frequency at Buckley Cove. In comparison to the No Action Alternative, the frequency which long-23 24 term average DOC concentrations exceeded 4 mg/L at Buckley Cove would increase from 27% to 25 33% (42% to 57% for the modeled drought period). Unlike the comparison to Existing Conditions, this comparison to the No Action Alternative reflects changes in DOC due only to Alternative 7 26 27 operations.

- 28 The increases in long-term average DOC concentrations estimated to occur at Franks Tract, Rock
- 29 Slough, and Contra Costa PP No. 1 are considered substantial and could potentially trigger 30 significant changes in drinking water treatment plant design or operations. In particular, assessment 31 locations at Rock Slough and Contra Costa PP No. 1 represent municipal intakes servicing existing 32 drinking water treatment plants. Under Alternative 7, drinking water treatment plants obtaining 33 water from these interior Delta locations would likely need to upgrade existing treatment systems in 34 order to achieve EPA Stage 1 Disinfectants and Disinfection Byproduct Rule action thresholds. While 35 treatment technologies sufficient to achieve the necessary DOC removals exist, implementation of 36 such technologies would likely require substantial investment in new or modified infrastructure.
- Relative to existing and No Action Alternative conditions, Alternative 7 would lead to predicted
  improvements in long-term average DOC concentrations at Barker Slough, as well as Banks and
  Jones pumping plants (discussed below). Predicted long-term average DOC concentrations at Barker
  Slough would decrease <0.1-0.2 mg/L, depending on baseline conditions comparison and modeling</li>
  period.

### 42 SWP/CVP Export Service Areas

43 Under Alternative 7, modeled long-term average DOC concentrations would decrease at Banks and
44 Jones pumping plants for both the modeled 16-year hydrologic period and the modeled drought

1 period. Modeled decreases would generally be similar between Existing Conditions and the No 2 Action Alternative. Relative to Existing Conditions, long-term average DOC concentrations at Banks 3 would be predicted to decrease by 1.1 mg/L (1.3 mg/L during drought period) (Appendix 8K, 4 Organic Carbon, DOC Table 8). At Jones, long-term average DOC concentrations would be predicted 5 to decrease by 1.0 mg/L (1.2 mg/L during drought period). Such substantial improvement in long-6 term average DOC concentrations would include fewer exceedances of concentration thresholds. 7 Average DOC concentrations exceeding the 2 mg/L concentration threshold would decrease from 8 100% under Existing Conditions and the No Action Alternative to 67% at Banks and 61% at Jones 9 under Alternative 7 (60% and 57%, respectively during the drought period), while concentrations 10 exceeding 4 mg/L would nearly be eliminated (i.e.,  $\leq 15\%$  exceedance frequency). Such modeled 11 improvement would correspond to substantial improvement in Export Service Areas water quality, 12 respective to DOC.

- Similar to the discussion pertaining to the No Action Alternative, maintenance of SWP and CVP
   facilities under Alternative 7 would not be expected to create new sources of DOC or contribute
   towards a substantial change in existing sources of DOC in the affected area. Maintenance activities
   would not be expected to cause any substantial change in long-term average DOC concentrations
   such that MUN beneficial uses, or any other beneficial use, would be adversely affected.
- 18 NEPA Effects: In summary, Alternative 7, relative to the No Action Alternative, would not cause a 19 substantial long-term change in DOC concentrations in the water bodies upstream of the Delta. 20 Long-term average DOC concentrations at Banks and Jones pumping plants are predicted to 21 decrease by as much as 1.4 mg/L, while long-term average DOC concentrations for some Delta 22 interior locations, including Franks Tract, Rock Slough and Contra Costa PP #1, are predicted to 23 increase by as much as 1.0 mg/L. Resultant substantial changes in long-term average DOC at these 24 Delta interior locations could necessitate changes in water treatment plant operations or require 25 treatment plant upgrades in order to maintain DBP compliance, and thus would constitute an 26 adverse effect on water quality and MUN beneficial uses. Mitigation Measure WQ-17 is available to 27 reduce these effects.
- *CEQA Conclusion*: Key findings discussed in the effects assessment provided above are summarized
   here, and are then compared to the CEQA thresholds of significance (defined in Section 8.3.2) for the
   purpose of making the CEQA impact determination for this constituent. For additional details on the
   effects assessment findings that support this CEQA impact determination, see the effects assessment
   discussion that immediately precedes this conclusion.
- While greater water demands under the Alternative 7 would alter the magnitude and timing of reservoir releases north, south and east of the Delta, these activities would have no substantial effect on the various watershed sources of DOC. Moreover, long-term average flow and DOC at Sacramento River at Hood and San Joaquin River at Vernalis are poorly correlated; therefore, changes in river flows would not be expected to cause a substantial long-term change in DOC concentrations upstream of the Delta.
- Relative to Existing Conditions, Alternative 7 would result in substantial increases (i.e., 0.7–1.1
- 40 mg/L) in long-term average DOC concentrations at some Delta interior locations, and would be
- 41 greatest at Franks Tract, Rock Slough, and Contra Costa PP No. 1. At these locations the predicted
- 42 changes in DOC would substantially increase the frequency with which long-term average
- 43 concentrations exceeds 2, 3, or 4 mg/L. Drinking water treatment plants obtaining water from these
- 44 interior Delta locations would likely need to upgrade existing treatment systems in order to achieve

- EPA Stage 1 Disinfectants and Disinfection Byproduct Rule action thresholds. Such predicted
   magnitude change in long-term average DOC concentrations would represent a substantially
   increased risk for adverse effects on existing MUN beneficial.
- The assessment of Alternative 7 effects on DOC in the SWP/CVP Export Service Areas is based on
  assessment of changes in DOC concentrations at Banks and Jones pumping plants. Relative to
  Existing Conditions, long-term average DOC concentrations would decrease by as much as 1.3 mg/L
  at Banks and Jones pumping plants. The frequency with which long-term average DOC
  concentrations would exceed 2, 3, or 4 mg/L would be substantially reduced, where predicted
  exceedances of >4 mg/L would be nearly eliminated (i.e., ≤15% exceedance frequency). As a result,
- 10 substantial improvement in DOC-related water quality would be predicted in the SWP/CVP Export
- 11 Service Areas.
- 12 Based on the above, Alternative 7 operation and maintenance would not result in any substantial 13 change in long-term average DOC concentration upstream of the Delta. Furthermore, under 14 Alternative 7, water exported from the Delta to the SWP/CVP service area would be substantially 15 improved relative to DOC. DOC is not bioaccumulative, therefore change in long-term average DOC 16 concentrations would not directly cause bioaccumulative problems in aquatic life or humans. 17 Additionally, DOC is not a constituent related to any 303(d) listings. Nevertheless, new and modified 18 conveyance facilities proposed under Alternative 7 would result in a substantial increase in long-19 term average DOC concentrations (i.e., 0.7-1.1 mg/L, equivalent to  $\leq 30\%$  relative increase) at 20 Franks Tract, Rock Slough, and Contra Costa PP No.1. In particular, under Alternative 7, model 21 predicted long-term average DOC concentrations would be greater than 4 mg/L at Rock Slough and 22 Contra Costa PP No. 1 with commensurate substantial increases in the frequency with which 23 average DOC concentrations exceed 2, 3, and 4 mg/L levels. Drinking water treatment plants 24 obtaining water from these interior Delta locations would likely need to upgrade existing treatment 25 systems in order to achieve EPA Stage 1 Disinfectants and Disinfection Byproduct Rule action 26 thresholds. Therefore, such a magnitude change in long-term average DOC concentrations would represent a substantially increased risk for adverse effects on existing MUN beneficial uses at Rock 27 28 Slough and Contra Costa PP No. 1 should such treatment upgrades not be undertaken. The impact is 29 considered significant and mitigation is required. While Mitigation Measure WQ-17 is available to 30 partially reduce this impact of DOC, the feasibility and effectiveness of this mitigation measure is 31 uncertain and implementation would not necessarily reduce the identified impact to a level that 32 would be less than significant, and therefore it is significant and unavoidable.
- 33 34

# Mitigation Measure WQ-17: Consult with Delta Water Purveyors to Identify Means to Avoid, Minimize, or Offset Increases in Long-Term Average DOC Concentrations

35 Please see Mitigation Measure WQ-17 under Impact WQ-17 in the discussion of Alternative 6A.

# Impact WQ-18: Effects on Dissolved Organic Carbon Concentrations Resulting from Implementation of CM2-CM21

- 38 *NEPA Effects*: CM2-CM21 under Alternative 7 would be similar to conservation measures under
   39 Alternative 1A, but 40 linear miles rather than 20 linear miles of channel margin habitat would be
   40 enhanced, and 20,000 acres rather than 10,000 acres of seasonally inundated floodplain would be
- 41 restored. Effects on DOC resulting from the implementation of CM2–CM21 would be similar to those
- 42 previously discussed for Alternative 1A, except that the increased linear miles of channel margin
- 43 habitat enhancement and increased acreage of seasonally inundated floodplain would increase the

overall Alternative 7 DOC loading to the Delta. In total, CM4–CM7 and CM10 could contribute
 substantial amounts of DOC to raw drinking water supplies, largely depending on final design and
 operational criteria for the related restoration activities. Substantially increased long-term average
 DOC in raw water supplies could lead to a need for treatment plant upgrades in order to
 appropriately manage DBP formation in treated drinking water. This potential for future DOC
 increases would lead to substantially greater associated risk of long-term adverse effects on the
 MUN beneficial use.

8 In summary, the habitat restoration elements of CM4–CM7 and CM10 under Alternative 7 would 9 present new localized sources of DOC to the study area, and in some circumstances would substitute 10 for existing sources related to replaced agriculture. Depending on localized hydrodynamics and 11 proximity to municipal drinking water intakes, such restoration activities could contribute 12 substantial amounts of DOC to municipal raw water. Substantial increases in municipal raw water 13 DOC could necessitate changes in water treatment plant operations or require treatment plant 14 upgrades in order to maintain DBP compliance, and thus would constitute an adverse effect on 15 water quality. Mitigation Measure WQ-18 is available to reduce these effects.

*CEQA Conclusion:* Effects of CM4–CM7 and CM10 on DOC under Alternative 7 are similar to, and
 possibly greater than, those discussed for Alternative 1A. Similar to the discussion for Alternative
 1A, this impact is considered to be significant. It is uncertain whether implementation of Mitigation
 Measure WQ-18 would reduce identified impacts to a less-than-significant level. Hence, this impact
 remains significant and unavoidable.

21 In addition to and to supplement Mitigation Measure WQ-18, the BDCP proponents have 22 incorporated into the BDCP, as set forth in EIR/EIS Appendix 3B, Environmental Commitments, 23 AMMs, and CMs, a separate other commitment to address the potential increased water treatment 24 costs that could result from DOC concentration effects on municipal and industrial water purveyor 25 operations. Potential options for making use of this financial commitment include funding or 26 providing other assistance towards implementing treatment for DOC and/or DBPs or DOC source 27 control strategies. Please refer to Appendix 3B for the full list of potential actions that could be taken 28 pursuant to this commitment in order to reduce the water quality treatment costs associated with 29 water quality effects relating to DOC.

# 30Mitigation Measure WQ-18: Design Wetland and Riparian Habitat Features to Minimize31Effects on Municipal Intakes

32 Please see Mitigation Measure WQ-18 under Impact WQ-18 in the discussion of Alternative 1A.

## Impact WQ-19: Effects on Pathogens Resulting from Facilities Operations and Maintenance (CM1)

- 35 *NEPA Effects:* Effects of CM1 on pathogens under Alternative 7 would be the same as those
   36 discussed for Alternative 1A and are considered to not be adverse.
- 37 *CEQA Conclusion*: Effects of CM1 on pathogens under Alternative 7 would be the same as those
- discussed for Alternative 1A, and are summarized here, then compared to the CEQA thresholds of
- 39 significance (defined in Section 8.3.2) for the purpose of making the CEQA impact determination for
- 40 this constituent. For additional details on the effects assessment findings that support this CEQA
- 41 impact determination, see the effects assessment discussion under Alternative 1A.

- 1 River flow rate and reservoir storage reductions that would occur due to implementation of CM1 2 (water facilities and operations) under Alternative 7, relative to Existing Conditions, would not be 3 expected to result in a substantial adverse change in pathogen concentrations in the reservoirs and 4 rivers upstream of the Delta, given the small magnitude of urban runoff contributions relative to the 5 magnitude of river flows, that pathogen concentrations in the rivers have a minimal relationship to 6 river flow rate, and the expected reduced pollutant loadings in response to NPDES stormwater-7 related regulations.
- 8 It is expected there would be no substantial change in Delta pathogen concentrations in response to 9 a shift in the Delta source water percentages under this alternative or substantial degradation of 10 these water bodies, with regard to pathogens. This conclusion is based on the Pathogens Conceptual 11 Model, which found that pathogen sources in close proximity to a Delta site appear to have the 12 greatest influence on pathogen levels at the site, rather than the primary source(s) of water to the 13 site. In-Delta potential pathogen sources, including water-based recreation, tidal habitat, wildlife, 14 and livestock-related uses, would continue under this alternative.
- In the SWP/CVP Export Service Areas waters, relative to Existing Conditions, an increased
  proportion of water coming from the Sacramento River would not adversely affect beneficial uses in
  the SWP/CVP Export Service Areas. The pathogen levels in the Sacramento River are similar to or
  lower than the water diverted at the Delta export pumps. Further, it is localized sources of
  pathogens that appear to have the greatest influence on concentrations. Thus, an increased
  proportion of Sacramento River water diverted to the SWP/CVP Export Service Areas would result
  in minimal changes in pathogen levels in the SWP/CVP Export Service Areas waters.
- Therefore, this alternative is not expected to cause additional exceedance of applicable water quality
  objectives by frequency, magnitude, and geographic extent that would cause adverse effects on any
  beneficial uses of waters in the affected environment. Because pathogen concentrations are not
  expected to increase substantially, no long-term water quality degradation for pathogens is
  expected to occur and, thus, no adverse effects on beneficial uses would occur. The San Joaquin
  River in the Stockton Deep Water Ship Channel is Clean Water Act section 303(d) listed for
- River in the Stockton Deep Water Ship Channel is Clean Water Act section 303(d) listed for
  pathogens. Because no measurable increase in Deep Water Ship Channel pathogen concentrations
  are expected to occur on a long-term basis, further degradation and impairment of this area is not
  expected to occur. Finally, pathogens are not bioaccumulative constituents. This impact is
- 31 considered to be less than significant. No mitigation is required.

### 32 Impact WQ-20: Effects on Pathogens Resulting from Implementation of CM2-CM21

- 33 *NEPA Effects*: Effects of CM2–CM21 on pathogens under Alternative 7 would be the same as those
   34 discussed for Alternative 1A and are considered to not be adverse.
- 35 *CEQA Conclusion*: CM2–CM21 proposed under Alternative 7 would be similar to conservation
- 36 measures proposed under Alternative 1A. As such, effects on pathogens resulting from the
- 37 implementation of CM2–CM21 would be similar to those previously discussed for Alternative 1A.
- 38 This impact is considered to be less than significant. No mitigation is required.

# Impact WQ-21: Effects on Pesticide Concentrations Resulting from Facilities Operations and Maintenance (CM1)

### 3 Upstream of the Delta

For the same reasons stated for the No Action Alternative, under Alternative 7 no specific operations or maintenance activity of the SWP or CVP would substantially drive a change in pesticide use, and thus pesticide sources would remain unaffected upstream of the Delta. Nevertheless, changes in the timing and magnitude of reservoir releases could have an effect on available dilution capacity along river segments such as the Sacramento, Feather, American, and San Joaquin Rivers.

9 Under Alternative 7, winter (November-March) and summer (April-October) season average flow 10 rates on the Sacramento River at Freeport, American River at Nimbus, Feather River at Thermalito 11 and the San Joaquin River at Vernalis would change. Relative to existing condition and the No Action 12 Alternative, seasonal average flow rates on the Sacramento would decrease no more than 3% during 13 the summer and 4% during the winter (Appendix 8L, *Pesticides*, Tables 1–4). On the Feather River, 14 average flow rates would decrease no more than 5% during the summer, but would increase as 15 much as 7% in the winter. American River average flow rates would decrease by as much as 15% in 16 the summer but would increase by as much as 6% in the winter. Seasonal average flow rates on the 17 San Joaquin River would decrease by as much as 12% in the summer, but increase by as much as 1% 18 in the winter. For the same reasons stated for the No Action Alternative, decreased seasonal average 19 flow of  $\leq 15\%$  is not considered to be of sufficient magnitude to substantially increase pesticide 20 concentrations or alter the long-term risk of pesticide-related toxicity to aquatic life, nor adversely 21 affect other beneficial uses of water bodies upstream of the Delta.

### 22 **Delta**

Sources of diuron, OP and pyrethroid insecticides to the Plan Area include direct input of surface
 runoff from in-Delta agriculture and Delta urbanized areas as well as inputs from rivers upstream of
 the Delta. Similar to Upstream of the Delta, CVP/SWP operations would not affect these sources.

26 Under Alternative 7, the distribution and mixing of Delta source waters would change. Percentage 27 change in monthly average source water fraction were evaluated for the modeled 16-year (1976-28 1991) hydrologic period and a representative drought period (1987–1991), with special attention 29 given to changes in San Joaquin River, Sacramento River and Delta Agriculture sources water 30 fractions. Relative to Existing Conditions, under Alternative 7 modeled San Joaquin River fractions 31 would increase greater than 10% at Franks Tract, Rock Slough, Contra Costa PP No. 1, and the San 32 Joaquin River at Antioch (Appendix 8D, Source Water Fingerprinting Results). At Antioch, San 33 Joaquin River source water fractions when modeled for the 16-year hydrologic period would 34 increase by 11–14% from November through May (no increase >10% for the modeled drought 35 period). While this change at Antioch is not considered substantial, changes in San Joaquin River 36 source water fraction in the Delta interior would be considerable. At Franks Tract, San Joaquin River 37 source water fractions would increase between 18–28% for October through June (12–25% for 38 November through June of the modeled drought period). Changes at Rock Slough and Contra Costa 39 PP No. 1 would be very similar, where modeled San Joaquin River source water fractions would 40 increase from 27–71% (11–70% for the modeled drought period) for October through June. Relative 41 to Existing Conditions, there would be no modeled increases in Sacramento River fractions greater 42 than 16% (with exception to Banks and Jones which are discussed below) and Delta agricultural 43 fractions greater than 6%. Increases in San Joaquin River source water fraction at Franks Tract, 44 Rock Slough, and Contra Costa PP NO. 1 would primarily balance through decreases in Sacramento

1 River water, and as a result the San Joaquin River would account for greater than 50% of the total 2 source water volume at Franks Tract between March through May (<50% for all months during the 3 modeled drought period), and would be 50%, and as much as 81% during November through May at 4 Rock Slough and Contra Costa PP No. 1 for both the modeled drought and 16-year hydrologic 5 periods. While the source water and potential pesticide related toxicity co-occurrence predictions 6 do not mean adverse effects would occur, such considerable modeled increases in early summer 7 source water fraction at Franks Tract and winter and summer source water fractions at Rock Slough 8 and Contra Costa PP No. 1 could substantially alter the long-term risk of pesticide-related toxicity to 9 aquatic life, given the apparent greater incidence of pesticides in the San Joaquin River.

- 10 When compared to the No Action Alternative, changes in source water fractions would be similar in 11 season, geographic extent, and magnitude to those discussed for Existing Conditions with exception 12 to Buckley Cove during the modeled drought period. At Buckley Cove, modeled drought period San 13 Joaquin River fractions would increase 15% in July and 14% in August when compared to No Action 14 Alternative (Appendix 8D, Source Water Fingerprinting Results). These increases would primarily 15 balance through decreases in Sacramento River water and eastside tributary waters. Nevertheless, 16 the San Joaquin River at Buckley Cove during the modeled drought period would only account for 17 36% of the total source water volume in July and 26% in August. These changes at Buckley Cove are 18 not considered substantial, however, as discussed for Existing Conditions, under the No Action 19 Alternative the similar magnitude change at Franks Tract, Rock Slough, and Contra Costa PP No. 1 20 would be considered substantial and could substantially alter the long-term risk of pesticide-related 21 toxicity to aquatic life.
- 22 These predicted adverse effects on pesticides relative to Existing Conditions and the No Action 23 Alternative fundamentally assume that the present pattern of pesticide incidence in surface water 24 will occur at similar levels into the future. In reality, however, the makeup and character of the 25 pesticide use market in the late long-term (i.e., the year 2060) will not be exactly as it is today. 26 Current use of chlorpyrifos and diazinon is on the decline with their replacement by pyrethroids on 27 the rise, yet in this assessment it is the apparent greater incidence of diazinon and chlorpyrifos on 28 the San Joaquin River that serves as the basis for concluding that substantially increased San Joaquin 29 River source water fraction would correspond to an increased risk of pesticide-related toxicity to 30 aquatic life. By 2060, however, alternative pesticides, such as neonicitinoids and biologicals, will 31 likely be a more substantial contributing part of the existing mix of pesticides, and perhaps more 32 prominent. The trend in the development of future-use pesticides is towards reduced risk pesticides, 33 including more biopesticides, with greater targeted specificity, fewer residues, and lower overall 34 non-target toxicity. By 2060 existing chlorpyrifos and diazinon TMDLs for the Sacramento and San 35 Joaquin Rivers will have been in effect for more than 50 years. Moreover, it is reasonable to expect 36 that CWA section 303(d) listings and future additional listings will have developed TMDLs by 2060. 37 To the extent these existing and future TMDL's address current and future-use pesticides, a greater 38 degree of pesticide related source control can be anticipated. Nevertheless, forecasting whether 39 these various efforts will ultimately be successful at resolving current pesticide related impairments 40 requires considerable speculation. While the fundamental assumptions that have guided this 41 assessment of pesticides may be somewhat altered by 2060, these assumptions are informed by 42 actual studies and monitoring data collected from the recent past and, therefore, judging project 43 alternative effects in the future remain most accurate through use of these informed assumptions rather than based on assumptions founded upon future speculative conditions. 44

### 1 SWP/CVP Export Service Areas

2 Assessment of effects in SWP/CVP Export Service Areas is based on effects seen in the Plan Area at 3 the Banks and Jones pumping plants. Under Alternative 7, Sacramento River source water fractions 4 would increase substantially at both Banks and Jones pumping plants relative to Existing Conditions 5 and the No Action Alternative (Appendix 8D, Source Water Fingerprinting Results). At Banks 6 pumping plant, Sacramento source water fractions would generally increase from 27–79% for 7 October through June (13–32% for December through March of the modeled drought period) and at 8 Jones pumping plant Sacramento source water fractions would generally increase from 43–96% for 9 October through June (37–89% for October through June of the modeled drought period). These 10 increases in Sacramento source water fraction would primarily balance through equivalent 11 decreases in San Joaquin River water. Based on the general observation that San Joaquin River, in 12 comparison to the Sacramento River, is a greater contributor of OP insecticides in terms of greater 13 frequency of incidence and presence at concentrations exceeding water quality benchmarks, 14 modeled increases in Sacramento River fraction at Banks and Jones would generally represent an 15 improvement in export water quality respective to pesticides.

16 **NEPA Effects:** In summary, the changes in long-term average flows on the Sacramento, Feather, 17 American, and San Joaquin Rivers, under Alternative 7 relative to the No Action Alternative, are of 18 insufficient magnitude to substantially increase the long-term risk of pesticide-related water quality 19 degradation and related toxicity to aquatic life in these water bodies upstream of the Delta. 20 However, modeled increases in San Joaquin River fraction at Franks Tract, Rock Slough, and Contra 21 Costa PP No. 1 are of sufficient magnitude to substantially alter the long-term risk of pesticide-22 related water quality degradation and related toxicity to aquatic life in the Delta. The effects on 23 pesticides from operations and maintenance (CM1) are determined to be adverse and unavoidable.

*CEQA Conclusion*: Key findings discussed in the effects assessment relative to Existing Conditions is
 provided above are summarized here, and are then compared to the CEQA thresholds of significance
 (defined in Section 8.3.2) for the purpose of making the CEQA impact determination for this
 constituent. For additional details on the effects assessment findings that support this CEQA impact
 determination, see the effects assessment discussion that immediately precedes this conclusion.

Sources of pesticides upstream of the Delta include direct input of pesticide containing surface
 runoff from agriculture and urbanized areas. Flows in rivers receiving these discharges dilute these
 pesticide inputs. Relative to Existing Conditions, however, modeled changes in long-term average
 flows on the Sacramento, Feather, American, and San Joaquin Rivers are of insufficient magnitude to
 substantially increase the long-term risk of pesticide-related water quality degradation and related
 toxicity to aquatic life in these water bodies upstream of the Delta.

In the Delta, sources of pesticides include direct input of surface runoff from Delta agriculture and Delta urbanized areas as well as inputs from rivers upstream of the Delta. While facilities operations and maintenance activities would not affect these sources, changes in Delta source water fraction could change the relative risk associated with pesticide related toxicity to aquatic life. Under Alternative 7, modeled long-term average San Joaquin River source water fractions at Franks Tract, Rock Slough and Contra Costa PP No. 1 locations would increase considerably for some months such that the long-term risk of pesticide-related toxicity to aquatic life could substantially increase.

The assessment of Alternative 7 effects on pesticides in the SWP/CVP Export Service Areas is based
on assessment of changes predicted at Banks and Jones pumping plants. Sacramento River source

water fractions would increase substantially at both Banks and Jones pumping plants and would
 generally represent an improvement in export water quality respective to pesticides.

3 Based on the above, Alternative 7 would not result in any substantial change in long-term average 4 pesticide concentration or result in substantial increase in the anticipated frequency with which 5 long-term average pesticide concentrations would exceed aquatic life toxicity thresholds or other 6 beneficial use effect thresholds upstream of the Delta or the SWP/CVP service area. Numerous 7 pesticides are currently used throughout the affected environment, and while some of these 8 pesticides may be bioaccumulative, those present-use pesticides for which there is sufficient 9 evidence for their presence in waters affected by SWP and CVP operations (i.e., diazinon, 10 chlorpyrifos, diuron, and pyrethroids) are not considered bioaccumulative, and thus changes in their concentrations would not directly cause bioaccumulative problems in aquatic life or humans. 11 12 Furthermore, while there are numerous 303(d) listings throughout the affected environment that 13 name pesticides as the cause for beneficial use impairment, the modeled changes in upstream river 14 flows and Delta source water fractions would not be expected to make any of these beneficial use 15 impairments measurably worse, with principal exception to locations in the Delta that would receive 16 a substantially greater fraction San Joaquin River water under Alternative 7. Long-term average San 17 Joaquin River source water fractions at Franks Tract, Rock Slough and Contra Costa PP No. 1 18 locations would change considerably for some months such that the long-term risk of pesticide-19 related toxicity to aquatic life could substantially increase. Additionally, the potential for increased 20 incidence of pesticide related toxicity could include pesticides such as chlorpyrifos and diazinon for 21 which existing 303(d) listings exist for the Delta, and thus existing beneficial use impairment could 22 be made discernibly worse. The impact is considered to be significant and unavoidable. There is no 23 feasible mitigation available to reduce the effect of this significant impact.

# Impact WQ-22: Effects on Pesticide Concentrations Resulting from Implementation of CM2 CM21

26 NEPA Effects: CM2–CM21 under Alternative 7 would be similar to conservation measures under 27 Alternative 1A, but 40 linear miles rather than 20 linear miles of channel margin habitat would be 28 enhanced, and 20,000 acres rather than 10,000 acres of seasonally inundated floodplain would be 29 restored. Effects on pesticides resulting from the implementation of CM2–CM21 would be similar to 30 those previously discussed for Alternative 1A. In summary, CM13 proposes the use of herbicides to 31 control invasive aquatic vegetation around habitat restoration sites. Herbicides directly applied to 32 water could include adverse effects on non-target aquatic life, such as aquatic invertebrates and 33 beneficial aquatic plants. As such, aquatic life toxicity objectives could be exceeded with sufficient 34 frequency and magnitude such that beneficial uses would be impacted, thus constituting an adverse 35 effect on water quality.

- In summary, based on the discussion above, the effects on pesticides from implementing CM2-CM21
   are considered to be adverse. Mitigation Measure WQ-22 would be available to reduce this adverse
   effect.
- 39 *CEQA Conclusion*: Effects of CM2–CM21 on pesticides under Alternative 7 are similar to
   40 conservation measures discussed for Alternative 1A. Potential environmental effects related only to
   41 CM13 are considered to be significant. Mitigation is required. While Mitigation Measure WQ-22 is
- 41 CM13 are considered to be significant. Mitigation is required. While Mitigation Measure WQ-22 is 42 available to partially reduce this impact of pesticides, no feasible mitigation is available that would
- 42 available to partially reduce this impact of pesticides, no feasible mitigation is available that would 42 reduce it to a level that would be less then significant
- 43 reduce it to a level that would be less than significant.

# Mitigation Measure WQ-22: Implement Least Toxic Integrated Pest Management Strategies

3 Please see Mitigation Measure WQ-22 under Impact WQ-22 in the discussion of Alternative 1A.

# Impact WQ-23: Effects on Phosphorus Concentrations Resulting from Facilities Operations and Maintenance (CM1)

*NEPA Effects*: Effects of water facilities and operations (CM1) on phosphorus levels in water bodies
 of the affected environment under Alternative 7 would be very similar (i.e., nearly the same) to
 those discussed for Alternative 1A. Consequently, the environmental consequences to phosphorus
 levels discussed in detail for Alternative 1A also adequately represent the effects under Alternative
 7, which are considered to be not adverse.

- *CEQA Conclusion:* Key findings discussed in the effects assessment relative to Existing Conditions is
   provided above are summarized here, and are then compared to the CEQA thresholds of significance
   (defined in Section 8.3.2) for the purpose of making the CEQA impact determination for this
   constituent. For additional details on the effects assessment findings that support this CEQA impact
   determination, see the effects assessment discussion that immediately precedes this conclusion.
- 16 Because phosphorus loading to waters upstream of the Delta is not anticipated to change, and
- because changes in flows do not necessarily result in changes in concentrations or loading of
  phosphorus to these water bodies, substantial changes in phosphorus concentration upstream of the
  Delta are not anticipated for Alternative 7, relative to Existing Conditions.
- Because phosphorus concentrations in the major source waters to the Delta are similar for much of
  the year, phosphorus concentrations in the Delta are not anticipated to change substantially on a
  long term-average basis under Alternative 7, relative to Existing Conditions. Algal growth rates are
  limited by availability of light in the Delta, and therefore any minor increases in phosphorus levels
  that may occur at some locations and times within the Delta would be expected to have little effect
  on primary productivity in the Delta.
- The assessment of effects of phosphorus under Alternative 7 in the SWP and CVP Export Service
  Areas is based on effects on phosphorus at the Banks and Jones pumping plants. As noted above,
  phosphorus concentrations in the Delta (including Banks and Jones pumping plants) are not
  anticipated to change substantially on a long term-average basis.
- 30 Based on the above, there would be no substantial, long-term increase in phosphorus concentrations 31 in the rivers and reservoirs upstream of the Delta, in the Delta Region, or the waters exported to the 32 CVP and SWP service areas under Alternative 7 relative to Existing Conditions. As such, this 33 alternative is not expected to cause additional exceedance of applicable water quality 34 objectives/criteria by frequency, magnitude, and geographic extent that would cause adverse effects 35 on any beneficial uses of waters in the affected environment. Because phosphorus concentrations 36 are not expected to increase substantially, no long-term water quality degradation is expected to 37 occur and, thus, no adverse effects to beneficial uses would occur. Phosphorus is not 303(d) listed 38 within the affected environment and thus any minor increases that may occur in some areas would 39 not make any existing phosphorus-related impairment measurably worse because no such 40 impairments currently exist. Because phosphorus is not bioaccumulative, minor increases that may 41 occur in some areas would not bioaccumulate to greater levels in aquatic organisms that would, in

turn, pose substantial health risks to fish, wildlife, or humans. This impact is considered to be less
 than significant. No mitigation is required.

# Impact WQ-24: Effects on Phosphorus Concentrations Resulting from Implementation of CM2-CM21

- *NEPA Effects*: Effects of CM2-CM21 on phosphorus levels in water bodies of the affected
   environment under Alternative 7 would be very similar (i.e., nearly the same) to those discussed for
   Alternative 1A. Consequently, the environmental consequences to phosphorus levels from
   implementing CM2-CM21 discussed in detail for Alternative 1A also adequately represent the
   effects of these same actions under Alternative 7, which are considered to be not adverse.
- *CEQA Conclusion*: CM2-CM21 proposed under Alternative 7 would be similar to conservation
   measures proposed under Alternative 1A. As such, effects on phosphorus resulting from the
   implementation of CM2-CM21 would be similar to those previously discussed for Alternative 1A.
   This impact is considered to be less than significant. No mitigation is required.

# 14 Impact WQ-25: Effects on Selenium Concentrations Resulting from Facilities Operations and 15 Maintenance (CM1)

### 16 Upstream of the Delta

- For the same reasons stated for the No Action Alternative, Alternative 7 would have negligible, if any, effect on selenium concentrations in the rivers and reservoirs upstream of the Delta relative to Existing Conditions and the No Action Alternative. Any negligible increases in selenium concentrations that could occur in the water bodies of the affected environment located upstream of the Delta would not be of frequency, magnitude and geographic extent that would adversely affect any beneficial uses or substantially degrade the quality of these water bodies, with regard to
- 23 selenium.

### 24 **Delta**

- Modeling scenarios included assumptions regarding how certain habitat restoration activities (CM2
  and CM4) would affect Delta hydrodynamics. To the extent that restoration actions alter
  hydrodynamics within the Delta region, which affects mixing of source waters, these effects are
  included in this assessment of operations-related water quality changes (i.e., CM1). Other effects of
  CM2-CM21 not attributable to hydrodynamics, such as additional loading of a constituent to the
  Delta, are discussed within the impact header for CM2-CM21. See Section 8.3.1.3 for more
  information.
- 32 Selenium concentrations and threshold comparisons for each of the 11 modeled Delta assessment 33 locations under Alternative 7, relative to Existing Conditions and the No Action Alternative, are 34 presented in Appendix 8M, Selenium, Table M-9a for water, Tables M-17 and M-27 for most biota 35 (whole-body fish [excluding sturgeon], bird eggs [invertebrate diet], bird eggs [fish diet], and fish fillets) throughout the Delta, and Tables M-30 through M-32 for sturgeon at the two western Delta 36 37 locations. Figures 8-59a and 8-60a present graphical distributions of predicted selenium 38 concentration changes (shown as changes in available assimilative capacity based on  $1.3 \mu g/L$ ) in 39 water at each modeled assessment location for all years. Appendix 8M, Figure M-24 provides more 40 detail in the form of monthly patterns of selenium concentrations in water during the modeling 41 period.

- 1 Alternative 7 would result in small to moderate changes in average selenium concentrations in
- 2 water at all modeled Delta assessment locations relative to Existing Conditions and the No Action
- 3 Alternative (Appendix 8M, Selenium, Table M-9a). Long-term average concentrations at some
- 4 interior and western Delta locations would increase by  $0.01-0.13 \,\mu\text{g/L}$  for the entire period
- 5 modeled. The increases in selenium concentrations in water would result in reductions in available
- 6 assimilative capacity for selenium of 1-12%, relative to the 1.3  $\mu$ g/L USEPA draft water quality 7 criterion (Figures 8-59a and 8-60a). The long-term average selenium concentrations in water under
- 8 Alternative 7 (range 0.09–0.38 µg/L) would be similar to those for Existing Conditions (range 0.09–
- 9  $0.41 \,\mu g/L$ ) and the No Action Alternative (range 0.09–0.38  $\mu g/L$ ), and all would be well below the
- 10 USEPA draft water quality criterion of 1.3 µg/L (Appendix 8M, Table 9a).
- 11 Relative to Existing Conditions and the No Action Alternative, Alternative 7 would generally result in 12 small changes (less than 4%) in estimated selenium concentrations in most biota (whole-body fish 13 (excluding sturgeon), bird eggs [invertebrate diet], bird eggs [fish diet], and fish fillets) throughout 14 the Delta, with little difference among locations (Figures 8-61a through 8-64b; Appendix 8M, 15 Selenium, Table M-27). Despite the small changes in selenium concentrations in biota, Level of 16 Concern Exceedance Quotients (i.e., modeled tissue divided by Level of Concern benchmarks) for 17 selenium concentrations in those biota for all years and for drought years are less than 1.0 18 (indicating low probability of adverse effects). Similarly, Advisory Tissue Level Exceedance 19 Quotients for selenium concentrations in fish fillets for all years and drought years also are less than 20 1.0. Estimated selenium concentrations in sturgeon for the San Joaquin River at Antioch are 21 predicted to increase by about 30% relative to Existing Conditions and to the No Action Alternative 22 in all years (from about 4.7 to 6.1 mg/kg dry weight). Likewise, those for sturgeon in the Sacramento 23 River at Mallard Island are predicted to increase by about 18% in all years (from about 4.4 to 5.2 24 mg/kg dry weight) (Appendix 8M, Tables M-30 and M-31). Selenium concentrations in sturgeon 25 during drought years are expected to increase by 11–24% at those locations. Detection of changes in 26 whole-body sturgeon such as those estimated for the western Delta may require large sample sizes 27 because of the inherent variability in fish tissue selenium concentrations. Low Toxicity Threshold 28 Exceedance Quotients for selenium concentrations in sturgeon in the western Delta would exceed 29 1.0 for drought years at both locations (as they do for Existing Conditions and the No Action 30 Alternative) and for all years at the San Joaquin River at Antioch, whereas Existing Conditions and 31 the No Action Alternative do not (quotient increases from 0.94 to 1.2 at San Joaquin at Antioch) 32 (Appendix 8M, Table M-32). High Toxicity Threshold Exceedance Quotients for selenium 33 concentrations in sturgeon in the western Delta would exceed 1.0 for drought years in the San 34 Joaquin River at Antioch, whereas Existing Conditions and the No Action Alternative do not 35 (quotient increases from about 0.85 to 1.1) (Appendix 8M, Table M-32).

36 The disparity between larger estimated changes for sturgeon and smaller changes for other biota is 37 attributable largely to differences in modeling approaches, as described in Appendix 8M, Selenium. 38 The model for most biota was calibrated to encompass the varying concentration-dependent uptake 39 from waterborne selenium concentrations (expressed as the  $K_d$ , which is the ratio of selenium 40 concentrations in particulates [as the lowest level of the food chain] relative to the waterborne 41 concentration) that was exhibited in data for largemouth bass in 2000, 2005, and 2007 at various 42 locations across the Delta. In contrast, the modeling for sturgeon could not be similarly calibrated at 43 the two western Delta locations and used literature-derived uptake factors and trophic transfer 44 factors for the estuary from Presser and Luoma (2013). As noted in the appendix, there was a 45 significant negative log-log relationship of K<sub>d</sub> to waterborne selenium concentration that reflected 46

the greater bioaccumulation rates for bass at low waterborne selenium than at higher

1concentrations. (There was no difference in bass selenium concentrations in the Sacramento River2at Rio Vista in comparison to the San Joaquin River at Vernalis in 2000, 2005, and 2007 [Foe 2010],3despite a nearly 10-fold difference in waterborne selenium.) Thus, there is more confidence in the4site-specific modeling based on the Delta-wide model that was calibrated for bass data than in the5estimates for sturgeon based on "fixed" Kds for all years and for drought years without regard to6waterborne selenium concentration at the two locations in different time periods.

7 Increased water residence times could increase the bioaccumulation of selenium in biota, thereby 8 potentially increasing fish tissue and bird egg concentrations of selenium (see residence time 9 discussion in Appendix 8M, Selenium, and Presser and Luoma [2010b]). Thus, residence time was 10 assessed for its relevance to selenium bioaccumulation. Table 8-60a shows the time for neutrally 11 buoyant particles to move through the Delta (surrogate for flow and residence time). Although an 12 increase in residence time throughout the Delta is expected under the No Action Alternative, relative 13 to Existing Conditions (because of climate change and sea level rise), the change is fairly small in 14 most areas of the Delta.

15 Relative to Existing Conditions and the No Action Alternative, increases in residence times for 16 Alternative 7 would be greater in the South Delta and East Delta than in other sub-regions. Relative 17 to Existing Conditions, annual average residence times for Alternative 7 in the South Delta are 18 expected to increase by more than 35 days (Table 8-60a). and in the East Delta increase by more 19 than 20 days. Increases in residence times for other sub-regions would be smaller, especially as 20 compared to Existing Conditions and the No Action Alternative (which are longer than those 21 modeled for the South Delta). As mentioned above, these results incorporate hydrodynamic effects 22 of both CM1 and CM2 and CM4, and the effects of CM1 cannot be distinguished from the effects of 23 CM2 and CM4. However, it is expected that CM2 and CM4 are substantial drivers of the increased 24 residence time.

25 Presser and Luoma (2010b) summarized and discussed selenium uptake in the Bay-Delta (including 26 hydrologic conditions [e.g., Delta outflow and residence time for water], K<sub>d</sub>s [the ratio of selenium 27 concentrations in particulates, as the lowest level of the food chain, relative to the water-borne 28 concentration], and associated tissue concentrations [especially in clams and their consumers, such 29 as sturgeon]). When the Delta Outflow Index (daily average flow per month) decreased by five-fold 30 (73,732 cfs in June 1998 to 12,251 cfs in October 1998), residence time doubled (from 11 to 22 31 days) and the calculated mean K<sub>d</sub> also doubled (from 3,198 to 6,501). However, when daily average 32 Delta outflow in November 1999 was only 6,951 cfs (i.e., about one-half that in October 1998) and 33 residence time was 70 days, the calculated mean  $K_d$  (7,614) did not increase proportionally.

34 Models are not available to quantitatively estimate the level of changes in selenium bioaccumulation 35 as related to residence time, but the effects of residence time are incorporated in the bioaccumulation modeling for selenium that was based on higher K<sub>d</sub> values for drought years in 36 37 comparison to wet, normal, or all years; see Appendix 8M, Selenium. If increases in fish tissue or bird 38 egg selenium were to occur, the increases would likely be of concern only where fish tissues or bird 39 eggs are already elevated in selenium to near or above thresholds of concern. That is, where biota 40 concentrations are currently low and not approaching thresholds of concern (which, as discussed 41 above, is the case throughout the Delta, except for sturgeon in the western Delta), changes in 42 residence time alone would not be expected to cause them to then approach or exceed thresholds of 43 concern. In consideration of this factor, although the Delta as a whole is a CWA Section 303(d)-listed 44 water body for selenium, and although monitoring data of fish tissue or bird eggs in the Delta are 45 sparse, the most likely area in which biota tissues would be at levels high enough that additional

- bioaccumulation due to increased residence time from restoration areas would be a concern is the
  western Delta and Suisun Bay for sturgeon, as discussed above. As shown in Table 8-60a, the overall
  increase in residence time estimated in the western Delta is 3 days relative to Existing Conditions,
  and 1 day relative to the No Action Alternative. Given the available information, these increases are
  small enough that they are not expected to substantially affect selenium bioaccumulation in the
  western Delta. Because CM2 and CM4 are expected to be substantial drivers of the increased
  residence times, further discussion is included in Impact WQ-26 below.
- 8 In summary, relative to Existing Conditions and the No Action Alternative, Alternative 7 would 9 result in small changes (less than 4%) in selenium concentrations throughout the Delta for most 10 biota, although larger increases in selenium concentrations are predicted for sturgeon in the 11 western Delta. The Low Toxicity Threshold Exceedance Quotient for selenium concentrations in 12 sturgeon for all years in the San Joaquin River at Antioch would increase from 0.94 for Existing 13 Conditions and the No Action Alternative to 1.2, and from 0.88 to 1.0 at Sacramento River at Mallard 14 Island. The High Toxicity Threshold Exceedance Quotient for selenium concentrations for sturgeon 15 at Antioch would increase from 0.85 for Existing Conditions and 0.86 for the No Action Alternative 16 to 1.1. Concentrations of selenium in sturgeon would exceed the higher benchmark for Antioch only 17 in drought years, indicating a high potential for effects. The modeling of bioaccumulation for 18 sturgeon is less calibrated to site-specific conditions than that for other biota, which was calibrated 19 on a robust dataset for modeling of bioaccumulation in largemouth bass as a representative species 20 for the Delta. Overall the predicted increase for Alternative 7 is high enough that it may represent a 21 measureable increase in body burdens of sturgeon, which would constitute an adverse impact.

### 22 SWP/CVP Export Service Areas

- 23 Alternative 7 would result in moderate  $(0.09-0.15 \,\mu g/L)$  decreases in average selenium 24 concentrations in water at the Banks and Jones pumping plants, relative to the Existing Conditions 25 and the No Action Alternative, for the entire period modeled (Appendix 8M, Selenium, Table M-9a). 26 These decreases in long-term average selenium concentrations in water would result increases in 27 available assimilative capacity for selenium at these pumping plants of 9–16%, relative to the USEPA 28 draft water quality criterion of 1.3  $\mu$ g/L. Furthermore, the long-term average selenium concentrations in water for Alternative 7 (range 0.12–0.13 µg/L) would be well below the USEPA 29 30 draft water quality criterion of  $1.3 \,\mu\text{g/L}$  (Appendix 8M, Table 9a).
- Relative to Existing Conditions and the No Action Alternative, Alternative 7 would result in small
  changes (less than 3%) in estimated selenium concentrations in biota (whole-body fish, bird eggs
  [invertebrate diet], bird eggs [fish diet], and fish fillets) at Banks and Jones pumping plants (Figures
  8-61a through 8-64b; Appendix 8M, *Selenium*, Table M-27). Concentrations in biota would not
  exceed any selenium benchmarks for Alternative 7 (Figures 8-61a through 8-64b).
- NEPA Effects: Based on the discussion above, the effects on selenium from Alternative 7 are
   considered to be adverse. This determination is reached because selenium concentrations in whole body sturgeon modeled at two western Delta locations would increase by an average of 21%, which
   may represent a measurable increase in the environment. These potentially measurable increases
   represent an adverse impact.
- 41 *CEQA Conclusion*: Key findings discussed in the effects assessment provided above are summarized 42 here, and are then compared to the CEQA thresholds of significance (defined in Section 8.3.2) for the 43 purpose of making the CEQA impact determination for selenium. For additional details on the effects

assessment findings that support this CEQA impact determination, see the effects assessment
 discussion that immediately precedes this conclusion.

3 There are no substantial point sources of selenium in watersheds upstream of the Delta, and no 4 substantial nonpoint sources of selenium in the watersheds of the Sacramento River and the eastern 5 tributaries. Nonpoint sources in the San Joaquin Valley that contribute selenium to the Delta will be 6 controlled through a TMDL developed by the Central Valley Water Board (2001) for the lower San 7 Joaquin River, established limits for the Grassland Bypass Project, and Basin Plan objectives (Central 8 Valley Regional Water Quality Control Board 2010d; State Water Resources Control Board 2010b, 9 2010c) that are expected to result in decreasing discharges of selenium from the San Joaquin River 10 to the Delta. Consequently, any modified reservoir operations and subsequent changes in river flows 11 under Alternative 7, relative to Existing Conditions, are expected to cause negligible changes in 12 selenium concentrations in water. Any negligible changes in selenium concentrations that may occur 13 in the water bodies of the affected environment located upstream of the Delta would not be of 14 frequency, magnitude, and geographic extent that would adversely affect any beneficial uses or 15 substantially degrade the quality of these water bodies as related to selenium.

16 Relative to Existing Conditions, modeling estimates indicate that Alternative 7 would result in 17 essentially no change in selenium concentrations in water or most biota throughout the Delta, with 18 no exceedances of benchmarks for biological effects. Relative to Existing Conditions, modeling 19 estimates indicate that Alternative 7 would increase selenium concentrations in whole-body 20 sturgeon modeled at two western Delta locations by an estimated 21%, which may represent a 21 measurable increase in the environment. Because both low and high toxicity benchmarks are 22 exceeded, these potentially measurable increases represent a potential impact to fish and wildlife 23 beneficial uses.

Assessment of effects of selenium in the SWP/CVP Export Service Areas is based on effects on
selenium concentrations at the Banks and Jones pumping plants. Relative to Existing Conditions,
Alternative 7 would cause no increase in the frequency with which applicable benchmarks would be
exceeded, and would slightly improve the quality of water in selenium concentrations at the Banks
and Jones pumping plants.

29 Based on the above, although waterborne selenium concentrations would not exceed applicable 30 water quality objectives/criteria; however, significant impacts on some beneficial uses of waters in 31 the Delta could occur because high toxicity benchmarks would be exceeded (where they are not 32 under Existing Conditions), and uptake of selenium from water to biota may measurably increase. In 33 comparison to Existing Conditions, water quality conditions under this alternative would increase 34 levels of selenium (a bioaccumulative pollutant) by frequency, magnitude, and geographic extent 35 such that the affected environment may have measurably higher body burdens of selenium in 36 aquatic organisms, thereby substantially increasing the health risks to wildlife (including fish); 37 however, impacts to humans consuming those organisms are not expected to occur. Water quality 38 conditions under this alternative with respect to selenium would cause long-term degradation of 39 water quality in the western Delta. Except in the vicinity of the western Delta for sturgeon, water 40 quality conditions under this alternative would not increase levels of selenium by frequency, 41 magnitude, and geographic extent such that the affected environment would be expected to have 42 measurably higher body burdens of selenium in aquatic organisms. The greater level of selenium 43 bioaccumulation in the western Delta would further degrade water quality by measurable levels, on 44 a long-term basis, for selenium and, thus, cause the CWA Section 303(d)-listed impairment of beneficial use to be made discernibly worse. This impact is considered significant. AMM27 Selenium 45

- 1 *Management*, which affords for site-specific measures to reduce effects, would be available to reduce
- 2 BDCP-related effects associated with selenium. The effectiveness of AMM27 is uncertain and,
- 3 therefore implementation may not reduce the identified impact to a level that would be less than
- 4 significant, and therefore it is significant and unavoidable.

# Impact WQ-26: Effects on Selenium Concentrations Resulting from Implementation of CM2 CM21

*NEPA Effects:* Effects of CM2-CM21 on selenium under Alternative 7 would be the same as those
 discussed for Alternative 1A and are considered not to be adverse.

*CEQA Conclusion:* CM2–CM21 proposed under Alternative 7 would be similar to conservation
 measures proposed under Alternative 1A. As such, effects on selenium resulting from the
 implementation of CM2–CM21 would be similar to those previously discussed for Alternative 1A.
 This impact is considered to be less than significant. No mitigation is required.

# Impact WQ-27: Effects on Trace Metal Concentrations Resulting from Facilities Operations and Maintenance (CM1)

### 15 Upstream of the Delta

16 For the same reasons stated for the No Action Alternative, Alternative 7 would result in negligible, 17 and likely immeasurable, increases in trace metal concentrations in the rivers and reservoirs 18 upstream of the Delta, relative to Existing Conditions and the No Action Alternative. Effects due to 19 the operation and maintenance of the conveyance facilities are expected to be immeasurable, on an 20 annual and long-term average basis. As such, Alternative 7 would not be expected to substantially 21 increase the frequency with which applicable Basin Plan objectives or CTR criteria would be 22 exceeded in water bodies of the affected environment located upstream of the Delta or substantially 23 degrade the quality of these water bodies, with regard to trace metals.

### 24 **Delta**

25 For the same reasons stated for the No Action Alternative, Alternative 7 would not result in 26 substantial increases in trace metal concentrations in the Delta relative to Existing Conditions and 27 the No Action Alternative. However, substantial changes in source water fraction would occur in the 28 south Delta (Appendix 8D, Source Water Fingerprinting Results). Throughout much of the south 29 Delta, San Joaquin River water would replace Sacramento River water, with the future trace metals 30 profile largely reflecting that of the San Joaquin River. As discussed for the No Action Alternative, 31 trace metal concentration profiles between the San Joaquin and Sacramento Rivers are very similar 32 and currently meet Basin Plan objectives and CTR criteria. While the change in trace metal 33 concentrations in the south Delta would likely be measurable, Alternative 7 would not be expected 34 to substantially increase the frequency with which applicable Basin Plan objectives or CTR criteria 35 would be exceeded in the Delta or substantially degrade the quality of Delta waters with regard to 36 trace metals.

### 37 SWP/CVP Export Service Areas

- 38 For the same reasons stated for the No Action Alternative, Alternative 7 would not result in
- 39 substantial increases in trace metal concentrations in the water exported from the Delta or diverted
- 40 from the Sacramento River through the proposed conveyance facilities. As such, there is not
- 41 expected to be substantial changes in trace metal concentrations in the SWP/CVP export service
area waters under Alternative 7, relative to Existing Conditions and the No Action Alternative. As
 such, Alternative 7 would not be expected to substantially increase the frequency with which
 applicable Basin Plan objectives or CTR criteria would be exceeded in the water bodies of the
 affected environment in the SWP and CVP Service Area or substantially degrade the quality of these
 water bodies, with regard to trace metals.

*NEPA Effects:* In summary, Alternative 7, relative to the No Action Alternative, would not cause a
 substantial increase in long-term average trace metals concentrations within the affected
 environment, nor would it cause an increased frequency of water quality objective/criteria
 exceedances within the affected environment. The effect on trace metals is determined not to be
 adverse.

*CEQA Conclusion:* Effects of CM1 on trace metals under Alternative 7 would be similar to those
 discussed for Alternative 1A, and are summarized here, then compared to the CEQA thresholds of
 significance (defined in Section 8.3.2) for the purpose of making the CEQA impact determination for
 this constituent. For additional details on the effects assessment findings that support this CEQA
 impact determination, see the effects assessment discussion under Alternative 1A.

While greater water demands under the Alternative 7 would alter the magnitude and timing of
reservoir releases north, south and east of the Delta, these activities would have no substantial effect
on the various watershed sources of trace metals. Moreover, long-term average flow and trace
metals at Sacramento River at Hood and San Joaquin River at Vernalis are poorly correlated;
therefore, changes in river flows would not be expected to cause a substantial long-term change in
trace metal concentrations upstream of the Delta.

22 Average and 95<sup>th</sup> percentile trace metal concentrations are very similar across the primary source 23 waters to the Delta. Given this similarity, very large changes in source water fraction would be 24 necessary to effect a relatively small change in trace metal concentration at a particular Delta 25 location. Moreover, average and 95<sup>th</sup> percentile trace metal concentrations for these primary source 26 waters are all below their respective water quality criteria, including those that are hardness-based without a WER adjustment. No mixing of these three source waters could result in a metal 27 28 concentration greater than the highest source water concentration, and given that trace metals do 29 not already exceed water quality criteria, more frequent exceedances of criteria in the Delta would 30 not be expected to occur under the Alternative 7.

The assessment of the Alternative 7 effects on trace metals in the SWP/CVP Export Service Areas is based on assessment of changes in trace metal concentrations at Banks and Jones pumping plants. As just discussed regarding similarities in Delta source water trace metal concentrations, the Alternative 7 is not expected to result in substantial changes in trace metal concentrations in Delta waters, including Banks and Jones pumping plants, therefore effects on trace metal concentrations in the SWP/CVP Export Service Area are expected to be negligible.

- Based on the above, there would be no substantial long-term increase in trace metal concentrations in the rivers and reservoirs upstream of the Delta, in the Delta Region, or the SWP/CVP export service area waters under Alternative 7 relative to Existing Conditions. As such, this alternative is not expected to cause additional exceedance of applicable water quality objectives by frequency, magnitude, and geographic extent that would cause adverse effects on any beneficial uses of waters in the affected environment. Because trace metal concentrations are not expected to increase substantially, no long-term water quality degradation for trace metals is expected to occur and, thus,
- 44 no adverse effects to beneficial uses would occur. Furthermore, any negligible changes in long-term

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- 1 trace metal concentrations that may occur in water bodies of the affected environment would not be
- 2 expected to make any existing beneficial use impairments measurably worse. The trace metals
- 3 discussed in this assessment are not considered bioaccumulative, and thus would not directly cause
- 4 bioaccumulative problems in aquatic life or humans. This impact is considered to be less than
- 5 significant. No mitigation is required.

### Impact WQ-28: Effects on Trace Metal Concentrations Resulting from Implementation of CM2-CM21

- 8 **NEPA Effects:** CM2–CM21 under Alternative 7 would be similar to those under Alternative 1A, but
- 40 linear miles rather than 20 linear miles of channel margin habitat would be enhanced, and
  20,000 acres rather than 10,000 acres of seasonally inundated floodplain would be restored. Effects
  on trace metals resulting from the implementation of CM2-CM21 would be similar to those
- 12 previously discussed for Alternative 1A. As they pertain to trace metals, implementation of CM2–
- 13 CM21 would not be expected to adversely affect beneficial uses of the affected environment or
- 14 substantially degrade water quality with respect to trace metals.
- 15 In summary, implementation of CM2–CM21 under Alternative 7, relative to the No Action
- 16 Alternative, would have negligible, if any, effect on trace metals concentrations. The effect on trace
- 17 metals from implementing CM2–CM21 is determined not to be adverse.
- 18 **CEQA Conclusion:** Implementation of CM2–CM21 under Alternative 7 would not cause substantial 19 long-term increase in trace metal concentrations in the rivers and reservoirs upstream of the Delta, 20 in the Delta Region, or the SWP/CVP export service area. As such, this alternative is not expected to 21 cause additional exceedance of applicable water quality objectives by frequency, magnitude, and 22 geographic extent that would cause adverse effects on any beneficial uses of waters in the affected 23 environment. Because trace metal concentrations are not expected to increase substantially, no 24 long-term water quality degradation for trace metals is expected to occur and, thus, no adverse 25 effects to beneficial uses would occur. Furthermore, any negligible changes in long-term trace metal 26 concentrations that may occur throughout the affected environment would not be expected to make 27 any existing beneficial use impairments measurably worse. The trace metals discussed in this 28 assessment are not considered bioaccumulative, and thus would not directly cause bioaccumulative 29 problems in aquatic life or humans. This impact is considered to be less than significant. No 30 mitigation is required.

# 31Impact WQ-29: Effects on TSS and Turbidity Resulting from Facilities Operations and32Maintenance (CM1)

- 33 *NEPA Effects*: Effects of CM1 on TSS and turbidity under Alternative 7 would be the same as those
   34 discussed for Alternative 1A. The effects on TSS and turbidity from implementing CM1 is determined
   35 to not be adverse.
- 36 **CEQA Conclusion:** Effects of CM1 on TSS and turbidity under Alternative 7 would be similar to those 37 discussed for Alternative 1A, and are summarized here, then compared to the CEQA thresholds of 38 significance (defined in Section 8.3.2) for the purpose of making the CEQA impact determination for 39 this constituent. For additional details on the effects assessment findings that support this CEQA 40 impact determination, see the effects assessment discussion under Alternative 1A.
- Changes river flow rate and reservoir storage that would occur under Alternative 7, relative to
   Existing Conditions, would not be expected to result in a substantial adverse change in TSS

- 1 concentrations and turbidity levels in the reservoirs and rivers upstream of the Delta, given that
- 2 suspended sediment concentrations are more affected by season than flow. Site-specific and
- 3 temporal exceptions may occur due to localized temporary construction activities, dredging
- 4 activities, development, or other land use changes would be site-specific and temporal, which would
- 5 be regulated to limit both their short-term and long-term effects on TSS and turbidity levels to less
- 6 than substantial levels.
- 7 Within the Delta, geomorphic changes associated with sediment transport and deposition are
- 8 usually gradual, occurring over years, and high storm event inflows would not be substantially
- 9 affected. Thus, it is expected that the TSS concentrations and turbidity levels in the affected channels
- would not be substantially different from the levels under Existing Conditions. Consequently, this
   alternative is expected to have minimal effect on TSS concentrations and turbidity levels in the Delta
   region, relative to Existing Conditions.
- 13 There is not expected to be substantial, if even measurable, changes in TSS concentrations and
- 14 turbidity levels in the SWP/CVP Export Service Areas waters under Alternative 7, relative to Existing
- 15 Conditions, because as stated above, this alternative is not expected to result in substantial changes
- in TSS concentrations and turbidity levels at the south Delta export pumps, relative to ExistingConditions.
- 18 Therefore, this alternative is not expected to cause additional exceedance of applicable water quality 19 objectives where such objectives are not exceeded under Existing Conditions. Because TSS
- 20 concentrations and turbidity levels are not expected to be substantially different, long-term water
- 20 concentrations and turblatty levels are not expected to be substantially unrelent, long-term water 21 quality degradation is not expected, and, thus, beneficial uses are not expected to be adversely
- 22 affected. Finally, TSS and turbidity are neither bioaccumulative nor Clean Water Act section 303(d)
- 22 anected. Finally, 135 and turbinity are neither bloaccumulative nor clean water Act section 305(a)
   23 listed constituents. This impact is considered to be less than significant. No mitigation is required.

### 24 Impact WQ-30: Effects on TSS and Turbidity Resulting from Implementation of CM2–CM21

- *NEPA Effects*: Effects of CM2-CM21 on TSS and turbidity under Alternative 7 would be the same as
   those discussed for Alternative 1A. The effects on TSS and turbidity from implementing CM2-CM21
   is determined to not be adverse.
- 28 *CEQA Conclusion*: CM2–CM21 proposed under Alternative 7 would be similar to conservation
- 29 measures proposed under Alternative 1A. As such, effects on TSS and turbidity resulting from the
- 30 implementation of CM2-CM21 would be similar to those previously discussed for Alternative 1A.
- 31 This impact is considered to be less than significant. No mitigation is required.

# Impact WQ-31: Water Quality Effects Resulting from Construction-Related Activities (CM1-CM21)

- 34The conveyance features for CM1 under Alternative 7 would be very similar to those discussed for35Alternative 1A. The primary difference between Alternative 7 and Alternative 1A is that under
- 36 Alternative 7, there would be two fewer intakes and two fewer pumping plant locations, which
- 37 would result in a reduced level of construction activity. Additional construction activity also would
- 38 occur to restore channel margin and seasonally inundated floodplain habitats. However,
- 39 construction techniques and locations of major features of the conveyance system within the Delta
- 40 would be similar. The remainder of the facilities constructed under Alternative 7, including CM2–
- 41 CM21, would be very similar to, or the same as, those to be constructed for Alternative 1A. However,
- 42 under Alternative 7, there would be up to 20,000 acres of inundated floodplain habitat restored (as

opposed to 10,000 acres under the majority of the other alternatives), thus resulting in increased
 construction-related disturbances.

3 **NEPA Effects:** The types and magnitude of potential construction-related water quality effects 4 associated with implementation of CM1-CM21 under Alternative 7 would be very similar to the 5 effects discussed for Alternative 1A, and the effects anticipated with implementation of CM2-CM21 6 would be essentially identical. Nevertheless, the construction of CM1, and any individual 7 components necessitated by CM2, and CM4–CM10, with the implementation of the BMPs specified in 8 Appendix 3B, Environmental Commitments, AMMs, and CMs, and other agency permitted 9 construction requirements would result in the potential water quality effects being largely avoided 10 and minimized. The specific environmental commitments that would be implemented under 11 Alternative 7 would be similar to those described for Alternative 1A. Consequently, relative to 12 Existing Conditions, Alternative 7 would not be expected to cause exceedance of applicable water 13 quality objectives/criteria or substantial water quality degradation with respect to constituents of 14 concern, and thus would not adversely affect any beneficial uses upstream of the Delta, in the Delta, 15 or in the SWP and CVP service area.

In summary, with implementation of environmental commitments in Appendix 3B, the potential
 construction-related water quality effects are considered to be not adverse.

18 **CEQA** Conclusion: Because environmental commitments would be implemented under Alternative 7 19 for construction-related activities along with agency-issued permits that also contain construction 20 requirements to protect water quality, the construction-related effects, relative to Existing 21 Conditions, would not be expected to cause or contribute to substantial alteration of existing 22 drainage patterns which would result in substantial erosion or siltation on- or off-site, substantial 23 increased frequency of exceedances of water quality objectives/criteria, or substantially degrade 24 water quality with respect to the constituents of concern on a long-term average basis, and thus 25 would not adversely affect any beneficial uses in water bodies upstream of the Delta, within the 26 Delta, or in the SWP and CVP service area. Moreover, because the construction-related activities 27 would be temporary and intermittent in nature, the construction would involve negligible 28 discharges, if any, of bioaccumulative or 303(d) listed constituents to water bodies of the affected 29 environment. As such, construction activities would not contribute measurably to bioaccumulation 30 of contaminants in organisms or humans or cause 303(d) impairments to be discernibly worse. Based on these findings, this impact is determined to be less than significant. No mitigation is 31 32 required.

### Impact WQ-32. Effects on *Microcystis* Bloom Formation Resulting from Facilities Operations and Maintenance (CM1)

- 35 Effects of facilities and operations (CM1) on *Microcystis* abundance, and thus microcystins 36 concentrations, in water bodies of the affected environment under Alternative 7 would be very 37 similar (i.e., nearly the same) to those discussed for Alternative 1A. This is because factors that affect 38 *Microcystis* abundance in waters upstream of the Delta, in the Delta, and in the SWP/CVP Export 39 Services Areas under Alternative 1A would similarly change under Alternative 7, relative to Existing 40 Conditions and the No Action Alternative. For the Delta in particular, there are differences in the 41 direction and magnitude of water residence time changes during the *Microcystis* bloom period 42 among the six Delta sub-regions under Alternative 7 compared to Alternative 1A, relative to Existing 43 Conditions and No Action Alternative. However, under Alternative 7, relative to Existing Conditions
- 44 and No Action Alternative, water residence times during the *Microcystis* bloom period in various

- 1 Delta sub-regions are expected to increase to a degree that could, similar to Alternative 1A, lead to
- an increase in the frequency, magnitude, and geographic extent of *Microcystis* blooms throughout
  the Delta.
- 4 Similar to Alternative 1A, elevated ambient water temperatures relative to Existing Conditions 5 would occur in the Delta under Alternative 7, which could lead to earlier occurrences of Microcystis 6 blooms in the Delta, and increase the overall duration and magnitude of blooms. However, the 7 degradation of water quality from *Microcystis* blooms due to the expected increases in Delta water 8 temperatures is driven entirely by climate change, not effects of CM1. While *Microcystis* blooms have 9 not occurred in the Export Service Areas, conditions in the Export Service Areas under Alternative 7 10 may become more conducive to Microcystis bloom formation, relative to Existing Conditions, 11 because water temperatures will increase in the Export Service Areas due to the expected increase 12 in ambient air temperatures resulting from climate change.
- 13 NEPA Effects: Effects of water facilities and operations (CM1) on Microcystis in water bodies of the 14 affected environment under Alternative 7 would be very similar to (i.e., nearly the same) to those 15 discussed for Alternative 1A. In summary, Alternative 7 operations and maintenance, relative to the 16 No Action Alternative, would result in long-term increases in hydraulic residence time of various Delta sub-regions during the summer and fall Microcystis bloom period. During this period, the 17 18 increased residence time could result in a concurrent increase in the frequency, magnitude, and 19 geographic extent of *Microcystis* blooms, and thus microcystin levels, in affected areas of the Delta. 20 As a result, Alternative 7 operation and maintenance activities would cause further degradation to 21 water quality with respect to Microcystis in the Delta. Under Alternative 7, relative to No Action 22 Alternative, water exported to the SWP/CVP Export Service Area will be a mixture of Microcystis-23 affected source water from the south Delta intakes and unaffected source water from the 24 Sacramento River, diverted at the north Delta intakes. It cannot be determined whether operations 25 and maintenance under Alternative 7 will result in increased or decreased levels of Microcystis and 26 microcystins in the mixture of source waters exported from Banks and Jones pumping plants. 27 Mitigation Measure WQ-32a and WQ-32b are available to reduce the effects of degraded water 28 quality in the Delta. Although there is considerable uncertainty regarding this impact, the effects on 29 *Microcystis* from implementing CM1 is determined to be adverse.
- 30 **CEQA Conclusion:** Key findings discussed in the effects assessment provided above are summarized 31 here, and are then compared to the CEQA thresholds of significance (defined in Section 8.3.2) for the 32 purpose of making the CEQA impact determination for this constituent. For additional details on the 33 effects assessment findings that support this CEQA impact determination, see the effects assessment 34 discussion that immediately precedes this conclusion.
- Under Alternative 7, additional impacts from *Microcystis* in the reservoirs and watersheds upstream
   of the Delta are not expected, relative to Existing Conditions. Operations and maintenance occurring
   under Alternative 7 is not expected to change nutrient levels in upstream reservoirs or
   hydrodynamic conditions in upstream rivers and streams such that conditions would be more
- 39 conductive to *Microcystis* production.
- 40 Relative to Existing Conditions, water temperatures and hydraulic residence times in the Delta are
- 41 expected to increase under Alternative 7, resulting in an increase in the frequency, magnitude and
- 42 geographic extent of *Microcystis* blooms in the Delta. However, the degradation of water quality
- 43 from *Microcystis* blooms due to the expected increases in Delta water temperatures is driven
- 44 entirely by climate change, not effects of CM1. Increases in Delta residence times are expected

- 1 throughout the Delta during the summer and fall bloom period, due in small part to climate change
- 2 and sea level rise, but due more proportionately to CM1 and the hydrodynamic impacts of
- 3 restoration included in CM2 and CM4. The precise change in local residence times and *Microcystis*
- 4 production expected within any Delta sub-region is unknown because conditions will vary across
- 5 the complex networks of intertwining channels, shallow back water areas, and submerged islands
- that compose the Delta. Nonetheless, Delta residence times are, in general, expected to increase due
  to Alternative 7. Consequently, it is possible that increases in the frequency, magnitude, and
- 8 geographic extent of *Microcvstis* blooms in the Delta will occur due to the operations and
- 9 maintenance of Alternative 7 and the hydrodynamic impacts of restoration (CM2 and CM4).
- 10 The assessment of effects of Microcystis on SWP/CVP Export Service Areas is based on the 11 assessment of changes in *Microcystis* levels in export source waters, as well as the effects of 12 temperature and residence time changes within the Export Service Areas on *Microcystis* production. 13 Under Alternative 7, relative to Existing Conditions, the potential for *Microcystis* to occur in the 14 Export Service Area is expected to increase due to increasing water temperature, but this impact is 15 driven entirely by climate change and not Alternative 7. Water exported from the Delta to the Export 16 Service Area is expected to be a mixture of Microcystis-affected source water from the south Delta 17 intakes and unaffected source water from the Sacramento River. Because of this, it cannot be 18 determined whether operations and maintenance under Alternative 7, relative to existing 19 conditions, will result in increased or decreased levels of *Microcystis* and microcystins in the mixture 20 of source waters exported from Banks and Jones pumping plants.
- 21 Based on the above, this alternative would not be expected to cause additional exceedance of 22 applicable water quality objectives/criteria by frequency, magnitude, and geographic extent that 23 would cause significant impacts on any beneficial uses of waters in the affected environment. 24 *Microcystis* and microcystins are not 303(d) listed within the affected environment and thus any 25 increases that could occur in some areas would not make any existing *Microcystis* impairment 26 measurably worse because no such impairments currently exist. However, because it is possible that 27 increases in the frequency, magnitude, and geographic extent of *Microcystis* blooms in the Delta will 28 occur due to the operations and maintenance of Alternative 7 and the hydrodynamic impacts of 29 restoration (CM2 and CM4), long-term water quality degradation may occur and, thus, significant 30 impacts on beneficial uses could occur. Further, microcystin is bioaccumulative in the Delta foodweb 31 (Lehman 2010). Thus, potential increases in Microcystis occurrences due to climate change and sea 32 level rise may lead to increased microcystin presence in the Delta relative to Existing Conditions. 33 This has potential to cause microcystins to bioaccumulate to greater levels in aquatic organisms that 34 would, in turn, pose health risks to fish, wildlife or humans. Although there is considerable 35 uncertainty regarding this impact, the effects on Microcystis from implementing CM1 is determined 36 to be significant.
- Implementation of Mitigation Measure WQ-32a and WQ-32b may reduce degradation of Delta water
   quality due to *Microcystis*. However, because the effectiveness of these mitigation measures to result
   in feasible measures for reducing water quality effects is uncertain, this impact is considered to
   remain significant and unavoidable.

# 41Mitigation Measure WQ-32a: Design Restoration Sites to Reduce Potential for Increased42Microcystis Blooms

43 Please see Mitigation Measure WQ-32a under Impact WQ-32 in the discussion of Alternative 1A.

### Mitigation Measure WQ-32b: Investigate and Implement Operational Measures to Manage Water Residence Time

3 Please see Mitigation Measure WQ-32b under Impact WQ-32 in the discussion of Alternative 1A.

# Impact WQ-33. Effects on *Microcystis* Bloom Formation Resulting from Other Conservation Measures (CM2-CM21)

6 The effects of CM2–CM21 on *Microcystis* under Alternative 7 would be the same as those discussed 7 for Alternative 1A. In summary, implementation of CM2 and CM4 could result in an increase in the 8 frequency, magnitude, and geographic extent of *Microcystis* blooms in the Delta, relative to Existing 9 Conditions and the No Action Alternative, as a result of increased residence times for Delta waters. 10 Because the hydrodynamic effects associated with implementing CM2 and CM4 were incorporated 11 into the modeling used to assess CM1, a detailed assessment of the effects of implementing CM2 and 12 CM4 on *Microcystis* blooms in the Delta via their effects on Delta water residence time is provided 13 under CM1 (above). The effects of CM2 and CM4 on *Microcystis* may be reduced by implementation 14 of Mitigation Measure WO-32a. The effectiveness of this mitigation measure to result in feasible 15 measures for reducing water quality effects is uncertain. CM3 and CM5-CM21 would not result in an 16 increase in the frequency, magnitude, and geographic extent of *Microcystis* blooms in the Delta.

- *NEPA Effects:* Effects of CM2-CM21 on *Microcystis* under Alternative 7 would be the same as those
   discussed for Alternative 1A and are considered to be adverse.
- 19 **CEQA** Conclusion: Based on the above, this alternative would not be expected to cause additional 20 exceedance of applicable water quality objectives/criteria by frequency, magnitude, and geographic 21 extent that would cause significant impacts on any beneficial uses of waters in the affected 22 environment. Microcystis and microcystins are not 303(d) listed within the affected environment 23 and thus any increases that could occur in some areas would not make any existing *Microcystis* 24 impairment measurably worse because no such impairments currently exist. Because restoration 25 actions implemented under CM2 and CM4 will increase residence time throughout the Delta and 26 create local areas of warmer water during the bloom season, it is possible that increases in the 27 frequency, magnitude, and geographic extent of *Microcystis* blooms, and thus long-term water 28 quality degradation and significant impacts on beneficial uses, could occur. Further, microcystin is 29 bioaccumulative in the Delta foodweb (Lehman 2010). Thus, potential increases in Microcystis 30 occurrences due to climate change and sea level rise may lead to increased microcystin presence in 31 the Delta relative to Existing Conditions. This has potential to cause microcystins to bioaccumulate 32 to greater levels in aquatic organisms that would, in turn, pose health risks to fish, wildlife or 33 humans. Although there is considerable uncertainty regarding this impact, the effects on Microcystis 34 from implementing CM2-CM21 are determined to be significant.
- Implementation of Mitigation Measure WQ-32a may reduce degradation of Delta water quality due
   to *Microcystis*. However, because the effectiveness of this mitigation measure to result in feasible
   measures for reducing water quality effects is uncertain, this impact is considered to remain
   significant and unavoidable.

# 39Mitigation Measure WQ-32a: Design Restoration Sites to Reduce Potential for Increased40Microcystis Blooms

41 Please see Mitigation Measure WQ-32a under Impact WQ-32 in the discussion of Alternative 1A.

Impact WQ-34: Effects on San Francisco Bay Water Quality Resulting from Facilities
 Operations and Maintenance (CM1) and Implementation of CM2-CM21

The effects analysis presented in the preceding impacts (Impact WQ-1 through WQ-33) concluded
that Alternative 7 would have a less than significant impact/no adverse effect on the following
constituents in the Delta:

- 6 Boron
- 7 DO
- 8 Pathogens
- 9 Pesticides
- 10 Trace Metals
- Turbidity and TSS

12 Elevated concentrations of boron are of concern in drinking and agricultural water supplies. 13 However, waters in the San Francisco Bay are not designated to support MUN and AGR beneficial 14 uses. Changes in Delta DO, pathogens, pesticides, and turbidity and TSS are not anticipated to be of a 15 frequency, magnitude and geographic extent that would adversely affect any beneficial uses or 16 substantially degrade the quality of the Delta. Thus, changes in boron, DO, pathogens, pesticides, and 17 turbidity and TSS in Delta outflow are not anticipated to be of a frequency, magnitude and 18 geographic extent that would adversely affect any beneficial uses or substantially degrade the 19 quality of the of San Francisco Bay.

The effects of Alternative 7 on bromide, chloride, and DOC, in the Delta were determined to be
significant/adverse. Increases in bromide, chloride, and DOC concentrations are of concern in
drinking water supplies; however, as described previously, the San Francisco Bay does not have a
designated MUN use. Thus, changes in bromide, chloride, and DOC in Delta outflow would not
adversely effect any beneficial uses of San Francisco Bay.

Elevated EC, as assessed for this alternative, is of concern for its effects on the AGR beneficial use
and fish and wildlife beneficial uses. As discussed above, San Francisco Bay does not have an AGR
beneficial use designation. Further, as discussed for the No Action Alternative, changes in Delta
salinity would not contribute to measurable changes in Bay salinity, as the change in Delta outflow,
which would be the primary driver of salinity changes, would be two to three orders of magnitude
lower than (and thus minimal compared to) the Bay's tidal flow.

Also, as discussed for the No Action Alternative, adverse changes in *Microcystis* levels that could
 occur in the Delta would not cause adverse *Microcystis* blooms in San Francisco Bay, because
 *Microcystis* are intolerant of the Bay's high salinity and, thus have not been detected downstream of
 Suisun Bay.

- While effects of Alternative 7 on the nutrients ammonia, nitrate, and phosphorus were determined
  to be less than significant/not adverse, these constituents are addressed further below because the
- 37 response of the seaward bays to changed nutrient concentrations/loading may differ from the
- 38 response of the Delta. Selenium and mercury are discussed further, because they are
- 39 bioaccumulative constituents where changes in load due to both changes in Delta concentrations
- 40 and exports are of concern.

#### 1 Nutrients: Ammonia, Nitrate, and Phosphorus

2 Total nitrogen loads in Delta outflow to Suisun and San Pablo Bays under Alternative 7 would be 3 dominated almost entirely by nitrate, because planned upgrades to the SRWTP will result in >95% 4 removal of ammonia in its effluent. Total nitrogen loads to Suisun and San Pablo Bays would 5 decrease by 13%, relative to Existing Conditions, and increase by 28%, relative to the No Action 6 Alternative (Appendix 80, San Francisco Bay Analysis, Table 0-1). The change in nitrogen loading to 7 Suisun and San Pablo Bays under Alternative 7 would not adversely impact primary productivity in 8 these embayments because light limitation and grazing currently limit algal production in these 9 embayments. To the extent that algal growth increases in relation to a change in ammonia 10 concentration, this would have net positive benefits, because current algal levels in these 11 embayments are low. Nutrient levels and ratios are not considered a direct driver of Microcystis and 12 cyanobacteria levels in the North Bay.

13 The phosphorus load exported from the Delta to Suisun and San Pablo Bays for Alternative 7 is 14 estimated to increase by 9%, relative to Existing Conditions, and increase by 4% relative to the No 15 Action Alternative (Appendix 80, Table 0-1)). The only postulated effect of changes in phosphorus 16 loads to Suisun and San Pablo Bays is related to the influence of nutrient stoichiometry on primary 17 productivity. However, there is uncertainty regarding the impact of nutrient ratios on 18 phytoplankton community composition and abundance. Any effect on phytoplankton community 19 composition would likely be small compared to the effects of grazing from introduced clams and 20 zooplankton in the estuary (Senn and Novick 2014; Kimmerer and Thompson 2014). Therefore, the 21 projected change in total nitrogen and phosphorus loading that would occur in Delta outflow to San 22 Francisco Bay is not expected to result in degradation of water quality with regard to nutrients that 23 would result in adverse effects to beneficial uses.

### 24 *Mercury*

25 The estimated long-term average mercury and methylmercury loads in Delta exports are shown in 26 Appendix 80, Table 0-2. Loads of mercury and methylmercury from the Delta to San Francisco Bay 27 are estimated to change relatively little due to changes in source water fractions and net Delta 28 outflow that would occur under Alternative 7. Mercury load to the Bay is estimated to increase by 10 29 kg/year (4%), relative to Existing Conditions, and 7 kg/year (3%), relative to the No Action 30 Alternative. Methylmercury load is estimated to increase by 0.29 kg/year (8%), relative to Existing 31 Conditions, and increase by 0.20 kg/year (5%) relative to the No Action Alternative. The estimated 32 total mercury load to the Bay is 270 kg/year, which would be less than the San Francisco Bay 33 mercury TMDL WLA for the Delta of 330 kg/year. The estimated changes in mercury and 34 methylmercury loads would be within the overall uncertainty associated with the estimates of long-35 term average net Delta outflow and the long-term average mercury and methylmercury 36 concentrations in Delta source waters. The estimated changes in mercury load under the alternative 37 would also be substantially less than the considerable differences among estimates in the current 38 mercury load to San Francisco Bay (San Francisco Bay Regional Water Quality Control Board 2006; 39 David et al. 2009).

40 Given that the estimated incremental increases of mercury and methylmercury loading to San

41 Francisco Bay would fall within the uncertainty of current mercury and methylmercury load

42 estimates, the estimated changes in mercury and methylmerucy loads in Delta exports to San

43 Francisco Bay due to Alternative 7 are not expected to result in adverse effects to beneficial uses or

- 1 substantially degrade the water quality with regard to mercury, or make the existing CWA Section
- 2 303(d) impairment measurably worse.

### 3 Selenium

4 Changes in source water fraction and net Delta outflow under Alternative 7, relative to Existing 5 Conditions, are projected to cause the total selenium load to the North Bay to increase by 20%. 6 relative to Existing Conditions, and increase by 16%, relative to the No Action Alternative (Appendix 7 80, Table 0-3). Changes in long-term average selenium concentrations of the North Bay are assumed 8 to be proportional to changes in North Bay selenium loads. Under Alternative 7, the long-term 9 average total selenium concentration of the North Bay is estimated to be  $0.15 \,\mu g/L$  and the dissolved 10 selenium concentration is estimated to be 0.13  $\mu$ g/L, which would be a 0.02  $\mu$ g/L increase relative to 11 Existing Conditions and the No Action Alternative (Appendix 80, Table 0-3). The dissolved selenium 12 concentration would be below the target of  $0.202 \,\mu g/L$  developed by Presser and Luoma (2013) to 13 coincide with a white sturgeon whole-body fish tissue selenium concentration not greater than 8 14 mg/kg in the North Bay.

15 The incremental increase in dissolved selenium concentrations in water projected to occur under 16 Alternative 7, relative to Existing Conditions and the No Action Alternative, would be higher than 17 under Alternatives 1A–5, but still low (0.02  $\mu$ g/L). The increased dissolved selenium concentration 18 would be within the overall uncertainty of the analytical methods used to measure selenium in 19 water column samples; however, it also would be within the uncertainty associated with estimating 20 numeric water column selenium thresholds (Pressor and Luoma 2013). As described in Section 21 8.3.1.8, there have been improvements in selenium concentrations in the tissue of diving ducks and 22 muscle of white sturgeon since the initial CWA Section 303(d) listing of the North Bay for selenium 23 impairments, and selenium concentrations in white sturgeon muscle have also generally been below 24 the USEPA's draft recommended fish muscle tissue concentration of 11.8 mg/kg dry weight (San 25 Francisco Estuary Institute 2014). However, as described under Impact WQ-25, though there is 26 some uncertainty in the estimate of sturgeon concentrations at western Delta locations, the 27 predicted increases for Alternative 7 are high enough that they may represent measurably higher 28 body burdens of selenium in aquatic organisms, thereby substantially increasing the health risks to 29 wildlife (including fish). Because the projected incremental increases in dissolved selenium could 30 cause measurable changes in water column concentrations, and these incremental increases would 31 be within the uncertainty in the target water column threshold for dissolved selenium for protection 32 against adverse bioaccumulative effects in the North Bay ecosystem, and modeling predicts 33 concentrations in the western Delta may represent a measurable increase in body burdens of 34 sturgeon, there is potential that the incremental increase in dissolved selenium concentration 35 projected to occur in the North Bay under Alternative 7 could result in adverse effects beneficial 36 uses.

37 NEPA Effects: Based on the discussion above, Alternative 7, relative to the No Action Alternative, 38 would not cause further degradation to water quality with respect to boron, bromide, chloride, DO, 39 DOC, EC, mercury, pathogens, pesticides, nutrients (ammonia, nitrate, phosphorus), trace metals, or 40 turbidity and TSS in the San Francisco Bay. Further, changes in these constituent concentrations in 41 Delta outflow would not be expected to cause changes in Bay concentrations of frequency, 42 magnitude, and geographic extent that would adversely affect any beneficial uses. In summary, 43 based on the discussion above, effects on the San Francisco Bay from implementation of CM1-CM21 44 are considered to be not adverse with respect to boron, bromide, chloride, DO, DOC, EC, mercury, 45 pathogens, pesticides, nutrients (ammonia, nitrate, phosphorus), trace metals, or turbidity and TSS.

- 1 However, Alternative 7 could result in increases in selenium concentrations in the North San
- 2 Francisco Bay that could result in adverse effects to fish and wildlife beneficial uses. This effect is
- 3 considered to be adverse.

4 **CEQA Conclusion:** Based on the above, Alternative 7 would not be expected to cause long-term 5 degradation of water quality in San Francisco Bay resulting in sufficient use of available assimilative 6 capacity such that occasionally exceeding water quality objectives/criteria would be likely and 7 would result in substantially increased risk for adverse effects to one or more beneficial uses with 8 respect to boron, bromide, chloride, DO, DOC, EC, mercury, pathogens, pesticides, nutrients 9 (ammonia, nitrate, phosphorus), trace metals, or turbidity and TSS. Further, based on the above, this 10 alternative would not be expected to cause additional exceedance of applicable water quality 11 objectives/criteria in the San Francisco Bay by frequency, magnitude, and geographic extent that 12 would cause significant impacts on any beneficial uses of waters in the affected environment with 13 respect to boron, bromide, chloride, DO, DOC, EC, mercury, pathogens, pesticides, nutrients 14 (ammonia, nitrate, phosphorus), trace metals, or turbidity and TSS. Any changes in boron, bromide, 15 chloride, and DOC in the San Francisco Bay would not adversely affect beneficial uses, because the 16 uses most affected by changes in these parameters, MUN and AGR, are not beneficial uses of the Bay. 17 Further, no substantial changes in DO, pathogens, pesticides, trace metals or turbidity or TSS are 18 anticipated in the Delta, relative to Existing Conditions, therefore, no substantial changes these 19 constituents levels in the Bay are anticipated. Changes in Delta salinity would not contribute to 20 measurable changes in Bay salinity, as the change in Delta outflow would two to three orders of 21 magnitude lower than (and thus minimal compared to) the Bay's tidal flow. Adverse changes in 22 Microcystis levels that could occur in the Delta would not cause adverse Microcystis blooms in the 23 Bay, because *Microcystis* are intolerant of the Bay's high salinity and, thus not have not been 24 detected downstream of Suisun Bay. The 13% decrease in total nitrogen load and 9% increase in 25 phosphorus load, relative to Existing Conditions, are expected to have minimal effect on water 26 quality degradation, primary productivity, or phytoplankton community composition. The estimated 27 increase in mercury load (10 kg/year; 4%) and methylmercury load (0.29 kg/year; 8%), relative to 28 Existing Conditions, is within the level of uncertainty in the mass load estimate and not expected to 29 contribute to water quality degradation, make the CWA section 303(d) mercury impairment measurably worse or cause mercury/methylmercury to bioaccumulate to greater levels in aquatic 30 31 organisms that would, in turn, pose substantial health risks to fish, wildlife, or humans.

32 In regard to selenium, the estimated increase in selenium load would be 20% and the estimated 33 increase in dissolved selenium concentrations would be 0.02  $\mu$ g/L. Though there is some 34 uncertainty in the estimate of sturgeon concentrations at western Delta locations, the predicted 35 increases are high enough that they may represent measurably higher body burdens of selenium in 36 aquatic organisms, thereby substantially increasing the health risks to wildlife (including fish). Thus, 37 the increase in selenium load may make the CWA section 303(d) selenium impairment measurably 38 worse and cause selenium to bioaccumulate to greater levels in aquatic organisms that would, in 39 turn, pose substantial health risks to fish and wildlife. This impact is considered to be significant. 40 AMM27 Selenium Management, which affords for site-specific measures to reduce effects, would be 41 available to reduce BDCP-related effects associated with selenium. The effectiveness of AMM27 is 42 uncertain and, therefore implementation may not reduce the identified impact to a level that would 43 be less than significant, and therefore it is significant and unavoidable.

# 18.3.3.15Alternative 8—Dual Conveyance with Pipeline/Tunnel, Intakes 2, 3,2and 5, and Increased Delta Outflow (9,000 cfs; Operational Scenario3F)

4 Alternative 8 would comprise physical/structural components similar to those under Alternative 1A 5 with the principal exceptions that Alternative 8 would have only three intakes and intake pumping 6 plants (i.e., Intakes 2, 3, and 5). Alternative 8 would convey up to 9,000 cfs of water from the north 7 Delta to the south Delta through pipelines/tunnels from three screened intakes on the east bank of 8 the Sacramento River between Clarksburg and Walnut Grove. A 750-acre intermediate forebay and 9 pumping plant would be constructed near Hood. A new 600-acre Byron Tract Forebay, adjacent to 10 and south of Clifton Court Forebay, would be constructed which would provide water to the south 11 Delta pumping plants. Water supply and conveyance operations would follow the guidelines 12 described as Scenario F, which includes Fall X2. The alternative would provide up to 1.5 MAF in 13 increased Delta outflow. CM2-CM21 would be implemented under this alternative, and would be the 14 same as those under Alternative 1A. See Chapter 3, Description of Alternatives, Section 3.5.15, for 15 additional details on Alternative 8.

### 16 Effects of the Alternative on Delta Hydrodynamics

Under the No Action Alternative and Alternatives 1A–9, the following two primary factors cansubstantially affect water quality within the Delta:

- 19 Within the south, west, and interior Delta, a decrease in the percentage of Sacramento River-20 sourced water and a concurrent increase in San Joaquin River-sourced water can increase the 21 concentrations of numerous constituents (e.g., boron, bromide, chloride, electrical conductivity, 22 nitrate, organic carbon, some pesticides, selenium). This source water replacement is caused by 23 decreased exports of San Joaquin River water (due to increased Sacramento River water 24 exports), or effects of climate change on timing of flows in the rivers. Changes in channel flows 25 also can affect water residence time and many related physical, chemical, and biological 26 variables.
- Particularly in the west Delta, sea water intrusion as a result of sea level rise or decreased Delta outflow can increase the concentration of salts (bromide, chloride) and levels of electrical conductivity. Conversely, increased Delta outflow (e.g., as a result of Fall X2 operations in wet and above normal water years) will decrease levels of these constituents, particularly in the west Delta.

32 Under Alternative 8, over the long term, average annual delta exports are anticipated to decrease by 33 2,046 TAF relative to Existing Conditions, and by 1,342 TAF relative to the No Action Alternative. 34 Because, over the long-term, approximately 70% of the exported water would be from the new 35 north Delta intakes, average monthly diversions at the south Delta intakes would be decreased 36 because of the shift in diversions to the north Delta intakes (see Chapter 5, *Water Supply*, for more 37 information). The result of this would be greatly increased San Joaquin River water influence 38 throughout the south, west, and interior Delta, and a corresponding decrease in Sacramento River 39 water influence. This can be seen, for example, in Appendix 8D, ALT 8–Old River at Rock Slough for 40 ALL years (1976–1991), which shows increased San Joaquin River (SJR) percentage and decreased 41 Sacramento River (SAC) percentage under the alternative, relative to Existing Conditions and the No 42 Action Alternative.

- 1 Under Alternative 8, long-term average annual Delta outflow is anticipated to increase 2,195 TAF
- 2 relative to Existing Conditions, due to both changes in operations (including north Delta intake
- 3 capacity of 9,000 cfs and numerous other components of Operational Scenario F) and climate
- 4 change/sea level rise (see Chapter 5, *Water Supply*, for more information). The result of this is
- 5 decreased sea water intrusion in the west Delta. The decrease of sea water intrusion in the west
- Delta under Alternative 8 is greater relative to the Existing Conditions because it does not include
   operations to meet Fall X2, whereas the No Action alternative and Alternative 8 do. Long-term
- average annual Delta outflow is anticipated to increase under Alternative 8 by 1,445 TAF relative to
- 9 the No Action Alternative, due only to changes in operations. The decreases in sea water intrusion
- 10 (represented by an decrease in San Francisco Bay (BAY) percentage) can be seen, for example, in
- 11 Appendix 8D, ALT 8–Sacramento River at Mallard Island for ALL years (1976–1991).

# Impact WQ-1: Effects on Ammonia Concentrations Resulting from Facilities Operations and Maintenance (CM1)

### 14 Upstream of the Delta

For the same reasons stated for the No Action Alternative, Alternative 8 would have negligible, if
any, effect on ammonia concentrations in the rivers and reservoirs upstream of the Delta relative to
Existing Conditions and the No Action Alternative. Any negligible increases in ammonia-N
concentrations that could occur in the water bodies of the affected environment located upstream of
the Delta would not be of frequency, magnitude and geographic extent that would adversely affect
any beneficial uses or substantially degrade the quality of these water bodies, with regard to
ammonia.

### 22 **Delta**

Assessment of effects of ammonia under Alternative 8 is the same as discussed under Alternative
 1A, except that because flows in the Sacramento River at Freeport are different between the two
 alternatives, estimated monthly average and long term annual average predicted ammonia-N
 concentrations in the Sacramento River downstream of Freeport are different.

27 As Table 8-71 shows, estimated ammonia-N concentrations in the Sacramento River downstream of 28 Freeport (upon full mixing of the SRWTP discharge with river water) under Alternative 8 and the No 29 Action Alternative are expected to be similar. Minor increases in ammonia-N concentrations would 30 occur during July through December, and remaining months would be unchanged or have a minor 31 decrease. A minor increase in the annual average concentration would occur under Alternative 8, 32 compared to the No Action Alternative. Moreover, the estimated concentrations downstream of 33 Freeport under Alternative 8 would be similar to existing source water concentrations for the San 34 Francisco Bay and San Joaquin River. Consequently, changes in source water fraction anticipated 35 under Alternative 8, relative to the No Action Alternative, are not expected to substantially increase 36 ammonia concentrations at any Delta locations.

1 Table 8-71. Estimated Ammonia-N (mg-L as N) Concentrations in the Sacramento River Downstream of 2 the Sacramento Regional Wastewater Treatment Plant for the No Action Alternative and Alternative 8

	Oct	Nov	Dec	Jan	Feb	Mar	Apr	May	Jun	Jul	Aug	Sep	Annual Average
No Action Alternative	0.074	0.084	0.069	0.060	0.057	0.060	0.058	0.064	0.067	0.060	0.067	0.064	0.065
Alternative 8	0.081	0.089	0.070	0.060	0.057	0.059	0.055	0.059	0.066	0.072	0.078	0.070	0.068

3

Any negligible increases in ammonia-N concentrations that could occur at certain locations in the
Delta would not be of frequency, magnitude and geographic extent that would adversely affect any
beneficial uses or substantially degrade the water quality at these locations, with regards to
ammonia.

#### 8 SWP/CVP Export Service Areas

9 The assessment of effects on ammonia in the SWP/CVP Export Service Area is based on assessment 10 of ammonia-N concentrations at Banks and Jones pumping plants. Similar to the discussion for 11 Alternative 1A, under Alternative 8 for areas of the Delta that are influenced by Sacramento River 12 water, including Banks and Jones pumping plants, ammonia-N concentrations are expected to 13 decrease, relative to Existing Conditions (in association with less diversion of water influenced by 14 the SRWTP). This decrease in ammonia-N concentrations for water exported via the south Delta 15 pumps is not expected to result in adverse effects on beneficial uses or substantially degrade water quality of exported water, with regards to ammonia. 16

Furthermore, as discussed above for the Plan Area, for all areas of the Delta, including Banks and
Jones pumping plants, ammonia-N concentrations are not expected to be substantially different
under Alternative 8, relative to the No Action Alternative. Any negligible increases in ammonia-N
concentrations that could occur at Banks and Jones pumping plants would not be of frequency,
magnitude and geographic extent that would adversely affect any beneficial uses or substantially
degrade the water quality at these locations, with regards to ammonia.

*NEPA Effects*: In summary, based on the discussion above, effects on ammonia from implementation
 of CM1 are considered to be not adverse.

*CEQA Conclusion*: Key findings discussed in the effects assessment provided above are summarized
 here, and are then compared to the CEQA thresholds of significance (defined in Section 8.3.2) for the
 purpose of making the CEQA impact determination for this constituent. For additional details on the
 effects assessment findings that support this CEQA impact determination, see the effects assessment
 discussion that immediately precedes this conclusion.

- Ammonia-N concentrations are generally low in the reservoirs and rivers of the watersheds, owing to the lack of substantial point and nonpoint sources of ammonia-N upstream of the SRWTP in the Sacramento River watershed, in the watersheds of the eastern tributaries (Cosumnes, Mokelumne, and Calaveras Rivers), or upstream of the Delta in the San Joaquin River watershed. Consequently, any modified reservoir operations and subsequent changes in river flows under Alternative 8, relative to Existing Conditions, are expected to have negligible, if any, effects on reservoir and river ammonia-N concentrations upstream of Freeport in the Sacramento River watershed and upstream
- of the Delta in the San Joaquin River watershed.

- 1 Ammonia-N concentrations in the Sacramento River downstream of the SRWTP would be
- 2 substantially lower under Alternative 8, relative to Existing Conditions, due to upgrades to the
- 3 SRWTP that are assumed to be in place, and thus, ammonia concentrations for all areas of the Delta
- 4 that are influenced by Sacramento River water are expected to decrease. At locations which are not
- 5 influenced notably by Sacramento River water, concentrations are expected to remain relatively
- 6 unchanged, due to the similarity in SJR and BAY concentrations and the lack of expected changes in
- 7 either of these concentrations.
- 8 The assessment of effects on ammonia in the SWP/CVP Export Service Areas is based on assessment
- 9 of ammonia-N concentrations at Banks and Jones pumping plants. As discussed above for the Plan
- Area, for areas of the Delta that are influenced by Sacramento River water, including Banks and
   Jones pumping plants, ammonia-N concentrations are expected to decrease under Alternative 8,
- 12 relative to Existing Conditions.
- 13 Based on the above, there would be no substantial, long-term increase in ammonia-N concentrations
- 14 in the rivers and reservoirs upstream of the Delta, in the Plan Area, or the waters exported to the
- 15 CVP and SWP service areas under Alternative 8 relative to Existing Conditions. As such, this 16 alternative is not expected to cause additional exceedance of applicable water quality
- alternative is not expected to cause additional exceedance of applicable water quality
   objectives/criteria by frequency, magnitude, and geographic extent that would cause adverse extent
- objectives/criteria by frequency, magnitude, and geographic extent that would cause adverse effects
   on any beneficial uses of waters in the affected environment. Because ammonia concentrations are
- not expected to increase substantially, no long-term water quality degradation is expected to occur
   and, thus, no adverse effects on beneficial uses would occur. Ammonia is not 303(d) listed within the
   affected environment and thus any minor increases that could occur in some areas would not make
   any existing ammonia-related impairment measurably worse because no such impairments
- currently existing animonia related impairment incustion of the source occurse no such impairments
   currently exist. Because ammonia-N is not bioaccumulative, minor increases that could occur in
   some areas would not bioaccumulate to greater levels in aquatic organisms that would, in turn, pose
   substantial health risks to fish, wildlife, or humans. This impact is considered to be less than
   significant. No mitigation is required.

# Impact WQ-2: Effects on Ammonia Concentrations Resulting from Implementation of CM2 CM21

- *NEPA Effects*: Effects of CM2–CM21 on ammonia under Alternative 8 would be the same as those
   discussed for Alternative 1A and are considered to be not adverse.
- 31 *CEQA Conclusion*: CM2–CM21 proposed under Alternative 8 would be similar to conservation
- 32 measures proposed under Alternative 1A. As such, effects on ammonia resulting from the
- implementation of CM2–CM21 would be similar to those previously discussed for Alternative 1A.
- 34 This impact is considered to be less than significant. No mitigation is required.

# Impact WQ-3: Effects on Boron Concentrations Resulting from Facilities Operations and Maintenance (CM1)

### 37 Upstream of the Delta

- 38 Effects of CM1 on boron under Alternative 8 in areas upstream of the Delta would be very similar to
- 39 the effects discussed for Alternative 1A. There would be no expected change to the sources of boron
- 40 in the Sacramento and eastside tributary watersheds, and resultant changes in flows from altered
- 41 system-wide operations would have negligible, if any, effects on the concentration of boron in the
- 42 rivers and reservoirs of these watersheds. The modeled long-term annual average lower San Joaquin

- 1 River flow at Vernalis would decrease slightly compared to Existing Conditions (in association with 2 project operations, climate change, and increased water demands) and the No Action Alternative 3 considering only changes due to Alternative 8 operations. The reduced flow would result in possible 4 increases in long-term average boron concentrations of up to about 3% relative to the Existing 5 Conditions (Appendix 8F, Boron, Bo-24). The increased boron concentrations would not increase the 6 frequency of exceedances of any applicable objectives or criteria and would not be expected to cause 7 further degradation at measurable levels in the lower San Joaquin River, and thus would not cause 8 the existing impairment there to be discernibly worse. Consequently, Alternative 8 would not be 9 expected to cause exceedance of boron objectives/criteria or substantially degrade water quality 10 with respect to boron, and thus would not adversely affect any beneficial uses of the Sacramento
- 11 River, the eastside tributaries, associated reservoirs upstream of the Delta, or the San Joaquin River.

#### 12 **Delta**

- 13 Modeling scenarios included assumptions regarding how certain habitat restoration activities (CM2
- 14 and CM4) would affect Delta hydrodynamics, To the extent that restoration actions alter
- 15 hydrodynamics within the Delta region, which affects mixing of source waters, these effects are
- 16 included in this assessment of operations-related water quality changes (i.e., CM1). Other effects of
- 17 CM2–CM21 not attributable to hydrodynamics, for example, additional loading of a constituent to
- the Delta, are discussed within the impact header for CM2–CM21. See section 8.3.1.3 for moreinformation.
- 20 Effects of CM1 on boron under Alternative 8 in the Delta would be similar to the effects discussed for 21 Alternative 1A. Relative to the Existing Conditions and No Action Alternative. Alternative 8 would 22 result in increased long-term average boron concentrations for the 16-year period modeled at 23 interior Delta locations (by as much as 10% at the SF Mokelumne River at Staten Island, 35% at 24 Franks Tract, 58% at Old River at Rock Slough) (Appendix 8F, *Boron*, Table Bo-20). The comparison 25 to Existing Conditions reflects changes due to both Alternative 8 operations (including north Delta 26 intake capacity of 9,000 cfs and numerous other components of Operational Scenario E) and climate 27 change/sea level rise. The comparison to the No Action Alternative reflects changes due only to 28 operations.
- Implementation of tidal habitat restoration under CM4 also may contribute to increased boron
   concentrations at western Delta assessment locations (more discussion of this phenomenon is
   included in Section 8.3.1.3), and thus would not be anticipated to substantially affect agricultural
   diversions which occur primarily at interior Delta locations.
- 33 The long-term annual average and monthly average boron concentrations, for either the 16-year 34 period or drought period modeled, would never exceed the 2,000 µg/L human health advisory 35 objective (i.e., for children) or 500  $\mu$ g/L agricultural objective at any of the eleven Delta assessment 36 locations, which represents no change from the Existing Conditions and No Action Alternative 37 (Appendix 8F, Boron, Table Bo-3A). The increased concentrations at interior Delta locations would 38 result in moderate reductions in the long-term average assimilative capacity of up to 16% at Franks 39 Tract and up to 34% at Old River at Rock Slough locations (Appendix 8F, Table Bo-21). However, 40 because the absolute boron concentrations would still be well below the lowest 500  $\mu$ g/L objective 41 for the protection of the agricultural beneficial use under Alternative 8, the levels of boron 42 degradation would not be of sufficient magnitude to substantially increase the risk of exceeding 43 objectives or cause adverse effects to municipal and agricultural water supply beneficial uses, or any
- 44 other beneficial uses, in the Delta (Appendix 8F, Figure Bo-5).

#### 1 SWP/CVP Export Service Areas

2 Effects of CM1 on boron under Alternative 8 in the Delta would be similar to the effects discussed for 3 Alternative 1A. Under Alternative 8, long-term average boron concentrations would decrease by as 4 much as 37% at the Banks Pumping Plant and by as much as 47% at Jones Pumping Plant relative to 5 Existing Conditions and No Action Alternative (Appendix 8F, Boron, Table Bo-20) as a result of 6 export of a greater proportion of low-boron Sacramento River water. Commensurate with the 7 decrease in exported boron concentrations, boron concentrations in the lower San Joaquin River 8 may be reduced and would likely alleviate or lessen any expected increase in boron concentrations 9 at Vernalis associated with flow reductions (see discussion of Upstream of the Delta), as well as 10 locations in the Delta receiving a large fraction of San Joaquin River water. Reduced export boron 11 concentrations also may contribute to reducing the existing 303(d) impairment in the lower San 12 Joaquin River and associated TMDL actions for reducing boron loading.

- Maintenance of SWP and CVP facilities under Alternative 8 would not be expected to create new
   sources of boron or contribute towards a substantial change in existing sources of boron in the
   affected environment. Maintenance activities would not be expected to cause any substantial
   increases in boron concentrations or degradation with respect to boron such that objectives would
   be exceeded more frequently, or any beneficial uses would be adversely affected anywhere in the
   affected environment.
- NEPA Effects: In summary, relative to the No Action Alternative conditions, Alternative 8 would
   result in relatively small long-term average increases in boron levels in the San Joaquin River and
   moderate increases in the interior and western Delta locations Delta. However, the predicted
   changes in the Delta would not be expected to result in exceedances of applicable objectives or
   further water quality degradation such that objectives would likely be exceeded or there would be
   substantially increased risk of adverse effects on water quality.
- *CEQA Conclusion:* Key findings discussed in the effects assessment provided above are summarized
   here, and are then compared to the CEQA thresholds of significance (defined in Section 8.3.2) for the
   purpose of making the CEQA impact determination for this constituent. For additional details on the
   effects assessment findings that support this CEQA impact determination, see the effects assessment
   discussion that immediately precedes this conclusion.
- Boron is not a constituent of concern in the Sacramento River watershed upstream of the Delta, thus
  river flow rate and reservoir storage reductions that would occur under the Alternative 8, relative to
  Existing Conditions, would not be expected to result in a substantial adverse change in boron levels.
  Additionally, relative to Existing Conditions, Alternative 8 would not result in reductions in river
  flow rates (i.e., less dilution) or increased boron loading such that there would be any substantial
  increases in boron concentration upstream of the Delta in the San Joaquin River watershed.
- Moderate increased boron levels (i.e., up to 58% increased concentration) and degradation predicted for interior and western Delta locations in response to a shift in the Delta source water percentages and tidal habitat restoration under this alternative would not be expected to cause exceedances of objectives. Alternative 8 maintenance also would not result in any substantial increases in boron concentrations in the affected environment. Boron concentrations would be reduced in water exported from the Delta to the CVP/SWP Export Service Areas, thus reflecting a potential improvement to boron loading in the lower San Joaquin River.

1 Boron is not a bioaccumulative constituent, thus any increased concentrations under Alternative 8 2 would not result in adverse boron bioaccumulation effects to aquatic life or humans. Relative to 3 Existing Conditions, Alternative 8 would not result in substantially increased boron concentrations 4 such that frequency of exceedances of municipal and agricultural water supply objectives would 5 increase. The levels of boron degradation that may occur under Alternative 8, while widespread in 6 particular at interior Delta locations, would not be of sufficient magnitude to cause substantially 7 increased risk for adverse effects to municipal or agricultural beneficial uses within the affected 8 environment. Long-term average boron concentrations would decrease in Delta water exports to the 9 SWP and CVP service area, which may contribute to reducing the existing 303(d) impairment of 10 agricultural beneficial uses in the lower San Joaquin River. Consequently, Alternative 8 would not be 11 expected to cause any substantial increases in boron concentrations or degradation with respect to 12 boron such that objectives would be exceeded more frequently, or any beneficial uses would be 13 adversely affected anywhere in the affected environment. Based on these findings, this impact is 14 determined to be less than significant. No mitigation is required.

### 15 Impact WQ-4: Effects on Boron Concentrations Resulting from Implementation of CM2–CM21

- *NEPA Effects*: Effects of CM2-CM21 on boron under Alternative 8 would be the same as those
   discussed for Alternative 1A and are determined to be not adverse.
- *CEQA Conclusion*: CM2–CM21 proposed under Alternative 8 would be similar to conservation
   measures proposed under Alternative 1A. As such, effects on boron resulting from the
   implementation of CM2–CM21 would be similar to those previously discussed for Alternative 1A.
   This impact is considered to be less than significant. No mitigation is required.

# Impact WQ-5: Effects on Bromide Concentrations Resulting from Facilities Operations and Maintenance (CM1)

### 24 Upstream of the Delta

- Under Alternative 8 there would be no expected change to the sources of bromide in the Sacramento
  and eastside tributary watersheds. Bromide loading in these watersheds would remain unchanged
  and resultant changes in flows from altered system-wide operations under Alternative 8 would have
  negligible, if any, effects on the concentration of bromide in the rivers and reservoirs of these
  watersheds. Consequently, Alternative 8 would not be expected to adversely affect the MUN
  beneficial use, or any other beneficial uses, of the Sacramento River, the eastside tributaries, or their
  associated reservoirs upstream of the Delta.
- 32 Under Alternative 8, modeling indicates that long-term annual average flows on the San Joaquin 33 River would decrease by 6%, relative to Existing Conditions, and would remain virtually the same 34 relative to No Action Alternative (Appendix 5A, BDCP/California WaterFix FEIR/FEIS Modeling 35 Technical Appendix). These decreases in flow would result in possible increases in long-term average 36 bromide concentrations of about 3%, relative to Existing Conditions and less than <1% relative to 37 the No Action Alternative (Appendix 8E, Bromide, Table 24). The small increases in lower San 38 Joaquin River bromide levels that could occur under Alternative 8, relative to existing and No Action 39 Alternative conditions would not be expected to adversely affect the MUN beneficial use, or any 40 other beneficial uses, of the lower San Joaquin River.

### 1 Delta

- 2 Modeling scenarios included assumptions regarding how certain habitat restoration activities (CM2
- 3 and CM4) would affect Delta hydrodynamics, To the extent that restoration actions alter
- 4 hydrodynamics within the Delta region, which affects mixing of source waters, these effects are
- 5 included in this assessment of operations-related water quality changes (i.e., CM1). Other effects of
- 6 CM2–CM21 not attributable to hydrodynamics, for example, additional loading of a constituent to 7 the Delta, are discussed within the impact header for CM2–CM21. See section 8.3.1.3 for more
- 8 information.
- 9 Using the mass-balance modeling approach for bromide (see Section 8.3.1.3), relative to Existing 10 Conditions, Alternative 8 would result in increases in long-term average bromide concentrations at 11 Staten Island and Barker Slough, while long-term average concentrations would decrease at the 12 other assessment locations (Appendix 8E, Bromide, Table 18). At Barker Slough, predicted long-term 13 average bromide concentrations would increase from 51  $\mu$ g/L to 54  $\mu$ g/L (4% relative increase) for 14 the modeled 16-year hydrologic period, and would increase from 54  $\mu$ g/L to 80  $\mu$ g/L (50% relative 15 increase) for the modeled drought period. At Barker Slough, the predicted 50 µg/L exceedance 16 frequency would decrease from 49% under Existing Conditions to 34% under Alternative 8, but 17 would increase slightly from 55% to 62% during the drought period. At Barker Slough, the predicted 18  $100 \,\mu g/L$  exceedance frequency would increase from 0% under Existing Conditions to 10% under 19 Alternative 8, and would increase from 0% to 27% during the drought period. At Staten Island, 20 predicted long-term average bromide concentrations would increase from 50  $\mu$ g/L to 64  $\mu$ g/L (29%) 21 relative increase) for the modeled 16-year hydrologic period and would increase from 51  $\mu$ g/L to 65 22  $\mu$ g/L (26% relative increase) for the modeled drought period. At Staten Island, increases in average 23 bromide concentrations would correspond to an increased frequency of 50 µg/l threshold 24 exceedance, from 47% under Existing Conditions to 80% under Alternative 8 (52% to 87% for the 25 modeled drought period), and an increase from 1% to 2% (0% to 0% for the modeled drought 26 period) for the 100  $\mu$ g/L threshold. Changes in exceedance frequency of the 50  $\mu$ g/L and 100  $\mu$ g/L 27 concentration thresholds at other assessment locations would be less considerable, with exception 28 to Franks Tract. Although long-term average bromide concentrations were modeled to decrease at 29 Franks Tract, exceedances of the 100  $\mu$ g/L threshold would increase slightly, from 82% under 30 Existing Conditions to 98% under Alternative 8 (78% to 93% for the modeled drought period). This 31 comparison to Existing Conditions reflects changes in bromide due to both Alternative 8 operations 32 (including north Delta intake capacity of 9,000 cfs and numerous other components of Operational 33 Scenario F) and climate change/sea level rise.
- 34 Due to the relatively small differences between modeled Existing Conditions and the No Action 35 baseline, changes in long-term average bromide concentrations and changes in exceedance 36 frequencies relative tithe No Action Alternative are generally of similar magnitude to those 37 previously described for the Existing Conditions comparison (Appendix 8E, Bromide, Table 18). 38 Modeled long-term average bromide concentration at Barker Slough is predicted to increase by 8% 39 (50% for the modeled drought period) relative to the No Action Alternative. Modeled long-term 40 average bromide concentration increases at Staten Island are predicted to increase by 33% (30% for 41 the modeled drought period) relative to the No Action Alternative. However, unlike the Existing 42 Conditions comparison, long-term average bromide concentrations at Buckley Cove would increase 43 relative to the No Action Alternative, although the increases would be relatively small ( $\leq 2\%$ ). Unlike 44 the comparison to Existing Conditions, this comparison to the No Action Alternative reflects changes 45 in bromide due only to Alternative 8 operations.

1 At Barker Slough, modeled long-term average bromide concentrations for the two baseline

- 2 conditions are very similar (Appendix 8E, Table 18). Such similarity demonstrates that the modeled
- 3 Alternative 8 change in bromide is almost entirely due to Alternative 8 operations, and not climate
- change/sea level rise. Therefore, operations are the primary driver of effects on bromide at Barker
   Slough, regardless whether Alternative 8 is compared to Existing Conditions, or compared to the No
   Action Alternative.

7 Results of the modeling approach which used relationships between EC and chloride and between 8 chloride and bromide (see Section 8.3.1.3) differed somewhat from what is presented above for the 9 mass-balance approach (see Appendix 8E, Bromide, Table 19). For most locations, the frequency of 10 exceedance of the 50 µg/L and 100 µg/L were similar. The greatest difference between the methods 11 was predicted for Barker Slough. The increases in frequency of exceedance of the 100 µg/L 12 threshold, relative to Existing Conditions and the No Action Alternative, were not as great using this 13 alternative EC to chloride and chloride to bromide relationship modeling approach as compared to 14 that presented above from the mass-balance modeling approach. Results indicate 4% exceedance 15 over the modeled period under Alternative 8, as compared to 1% under Existing Conditions and 2% 16 under the No Action Alternative. For the drought period, exceedance frequency increased from 0% 17 under Existing Conditions and the No Action Alternative, to 12% under Alternative 8.Because the 18 mass-balance approach predicts a greater level of impact at Barker Slough, determination of impacts 19 was based on the mass-balance results.

- 20 While the increase in long-term average bromide concentrations at Barker Slough are relatively 21 small when modeled over a representative 16-year hydrologic period, increases during the modeled 22 drought period, principally the relative increase in  $100 \mu g/L$  exceedance frequency, would represent 23 a substantial change in source water quality during a season of drought. As discussed for Alternative 24 1A, drinking water treatment plants obtaining water via the North Bay Aqueduct utilize a variety of 25 conventional and enhanced treatment technologies in order to achieve DBP drinking water criteria. 26 While the implications of such a modeled drought period change in bromide concentrations at 27 Barker Slough is difficult to predict, the substantial modeled increases could lead to adverse changes 28 in the formation of disinfection byproducts such that considerable treatment plant upgrades may be 29 necessary in order to achieve equivalent levels of health protection during seasons of drought. 30 Increases at Staten Island are also considerable, although there are no existing or foreseeable 31 municipal intakes in the immediate vicinity. Because many of the other modeled locations already 32 frequently exceed the 100 µg/L threshold under Existing Conditions and the No Action Alternative, 33 these locations likely already require treatment plant technologies to achieve equivalent levels of 34 health protection, and thus no additional treatment technologies would be triggered by the small 35 increases in the frequency of exceeding the 100  $\mu$ g/L threshold. Hence, no further impact on the 36 drinking water beneficial use would be expected at these locations.
- 37 The seasonal intakes at Mallard Slough and City of Antioch are infrequently used due to water 38 quality constraints related to sea water intrusion. On a long-term average basis, bromide at these 39 locations is in excess of 3,000 µg/L, but during seasonal periods of high Delta outflow can be <300 40  $\mu$ g/L. Based on modeling using the mass-balance approach, use of the seasonal intakes at Mallard 41 Slough and City of Antioch under Alternative 8 would experience a period average increase in 42 bromide during the months when these intakes would most likely be utilized. For those wet and 43 above normal water year types where mass balance modeling would predict water quality typically 44 suitable for diversion, predicted long-term average bromide would increase from 103 µg/L to 146 45  $\mu$ g/L (42% increase) at City of Antioch and would increase from 150  $\mu$ g/L to 193  $\mu$ g/L (29% 46 increase) at Mallard Slough relative to Existing Conditions (Appendix 8E, Bromide, Table 25).

- Increases would be similar for the No Action Alternative comparison. Modeling results using the EC to chloride and chloride to bromide relationships show increases during these months, but the relative magnitude of the increases is much lower (Appendix 8E, Table 26). Regardless of the differences in the data between the two modeling approaches, the decisions surrounding the use of these seasonal intakes is largely driven by acceptable water quality, and thus have historically been opportunistic. Opportunity to use these intakes would remain, and the predicted increases in bromide concentrations at the City of Antioch and Mallard Slough intake would not be expected to
- 8 adversely affect MUN beneficial uses, or any other beneficial use, at these locations.
- 9 Based on modeling using the mass-balance approach, relative to existing and No Action Alternative 10 conditions, Alternative 8 would lead to predicted improvements in long-term average bromide 11 concentrations at Franks Tract, Rock Slough, and Contra Costa PP No. 1, in addition to Banks and 12 Jones (discussed below). At these locations, long-term average bromide concentrations would be 13 predicted to decrease by as much as 11–37%, depending on baseline comparison. Modeling results 14 using the EC to chloride and chloride to bromide relationships generally do not show similar 15 decreases for Rock Slough and Contra Costa PP No. 1, but rather, predict small increases. Based on 16 the small magnitude of increases predicted, these increases would not adversely affect beneficial 17 uses at those locations.
- 18 Important to the results presented above is the assumed habitat restoration footprint on both the 19 temporal and spatial scales incorporated into the modeling. Modeling sensitivity analyses have 20 indicated that habitat restoration (which are reflected in the modeling—see Section 8.3.1.3), not 21 operations covered under CM1, are the driving factor in the modeled bromide increases. The timing, 22 location, and specific design of habitat restoration will have effects on Delta hydrodynamics, and any 23 deviations from modeled habitat restoration and implementation schedule will lead to different 24 outcomes. Although habitat restoration near Barker Slough is an important factor contributing to 25 modeled bromide concentrations at the North Bay Aqueduct. BDCP habitat restoration elsewhere in 26 the Delta can also have large effects. Because of these uncertainties, and the possibility of adaptive 27 management changes to BDCP restoration activities, including location, magnitude, and timing of 28 restoration, the estimates are not predictive of the bromide levels that would actually occur in 29 Barker Slough or elsewhere in the Delta.

#### 30 SWP/CVP Export Service Areas

31 Under Alternative 8, improvement in long-term average bromide concentrations would occur at the 32 Banks and Jones pumping plants. Long-term average bromide concentrations for the modeled 16-33 year hydrologic period at these locations would decrease by as much as 75% relative to Existing 34 Conditions and 69% relative to the No Action Alternative (Appendix 8E, Bromide, Table 18). As a 35 result, exceedances of the 50 µg/L and 100 µg/L assessment thresholds would be substantially 36 reduced, resulting in considerable overall improvement in Export Service Areas water quality 37 respective to bromide. Commensurate with the decrease in exported bromide, an improvement in 38 lower San Joaquin River bromide would also be observed since bromide in the lower San Joaquin 39 River is principally related to irrigation water deliveries from the Delta. While the magnitude of this 40 expected lower San Joaquin River improvement in bromide is difficult to predict, the relative 41 decrease in overall loading of bromide to the Export Service Areas would likely alleviate or lessen 42 any expected increase in bromide concentrations at Vernalis (see discussion of Upstream of the 43 Delta) as well as locations in the Delta receiving a large fraction of San Joaquin River water, such as 44 much of the south Delta.

- The discussion above is based on results of the mass-balance modeling approach. Results of the
   modeling approach which used relationships between EC and chloride and between chloride and
- 3 bromide (see Section 8.3.1.3) were consistent with the discussion above, and assessment of bromide
- 4 using these data results in the same conclusions as are presented above for the mass-balance
- 5 approach (see Appendix 8E, *Bromide*, Table 19).
- 6 Similar to the discussion pertaining to the No Action Alternative, maintenance of SWP and CVP
- 7 facilities under Alternative 8 would not be expected to create new sources of bromide or contribute
- 8 towards a substantial change in existing sources of bromide in the affected environment.
- 9 Maintenance activities would not be expected to cause any substantial change in bromide such that 10 MUN beneficial uses, or any other beneficial use, would be adversely affected anywhere in the
- 10 MUN beneficial uses, or any other bene11 affected environment.
- 12 **NEPA Effects:** In summary, Alternative 8 operations and maintenance, relative to the No Action 13 Alternative, would result in small increases (i.e., <1%) in long-term average bromide concentrations 14 at Vernalis related to relatively small declines in long-term average flow on the San Joaquin River. 15 However, Alternative 8 operation and maintenance activities would cause substantial degradation 16 to water quality with respect to bromide at Barker Slough, source of the North Bay Aqueduct. 17 Resultant substantial change in long-term average bromide at Barker Slough could necessitate 18 changes in water treatment plant operations or require treatment plant upgrades in order to 19 maintain DBP compliance, and thus would constitute an adverse effect on water quality. Mitigation 20 Measure WQ-5 is available to reduce these effects. Implementation of this measure along with a 21 separate other commitment as set forth in Appendix 3B, Environmental Commitments, AMMs, and 22 CMs, relating to the potential increased treatment costs associated with bromide-related changes 23 would reduce these effects.
- *CEQA Conclusion*: Key findings discussed in the effects assessment provided above are summarized
   here, and are then compared to the CEQA thresholds of significance (defined in Section 8.3.2) for the
   purpose of making the CEQA impact determination for this constituent. For additional details on the
   effects assessment findings that support this CEQA impact determination, see the effects assessment
   discussion that immediately precedes this conclusion.
- 29 Under Alternative 8 there would be no expected change to the sources of bromide in the Sacramento 30 and eastside tributary watersheds. Bromide loading in these watersheds would remain unchanged 31 and resultant changes in flows from altered system-wide operations under Alternative 8 would have 32 negligible, if any, effects on the concentration of bromide in the rivers and reservoirs of these 33 watersheds. However, south of the Delta, the San Joaquin River is a substantial source of bromide, 34 primarily due to the use of irrigation water imported from the southern Delta. Concentrations of 35 bromide at Vernalis are inversely correlated to net river flow. Under Alternative 8, long-term 36 average flows at Vernalis would decrease only slightly, resulting in less than substantial predicted 37 increases in long-term average bromide of about 3% relative to Existing Conditions.
- Relative to Existing Conditions, Alternative 8 would result in increases in long-term average
  bromide concentration at Staten Island and Barker Slough. There are no existing or foreseeable
  municipal drinking water intakes in the vicinity of Staten Island, but Barker Slough is the source of
  the North Bay Aqueduct. While the increase in long-term average bromide concentrations at Barker
  Slough are predicted to be relatively small when modeled over a representative 16-year hydrologic
  period, increases during the modeled drought period would represent a substantial change in
  source water quality during a season of drought. These predicted drought season related increases

- 1 in bromide at Barker Slough could lead to adverse changes in the formation of disinfection
- 2 byproducts at drinking water treatment plants such that considerable water treatment plant
- 3 upgrades would be necessary in order to achieve equivalent levels of drinking water health
- 4 protection.

The assessment of effects on bromide in the SWP/CVP Export Service Areas is based on assessment
of changes in bromide concentrations at Banks and Jones pumping plants. Under Alternative 8,
substantial improvement would occur at the Banks and Jones pumping plants, where predicted
long-term average bromide concentrations are predicted to decrease by as much as 75% relative to
Existing Conditions. An overall improvement in bromide-related water quality would be predicted

- 10 in the SWP/CVP Export Service Areas.
- 11 Based on the above, Alternative 8 operation and maintenance would not result in any substantial 12 change in long-term average bromide concentration upstream of the Delta. Furthermore, under 13 Alternative 8, water exported from the Delta to the SWP/CVP service area would be substantially 14 improved relative to bromide. Bromide is not bioaccumulative, therefore change in long-term 15 average bromide concentrations would not directly cause bioaccumulative problems in aquatic life 16 or humans. Additionally, bromide is not a constituent related to any 303(d) listings. Alternative 8 17 operation and maintenance activities would not cause substantial long-term degradation to water 18 quality respective to bromide with the exception of water quality at Barker Slough (drought period 19 only) and at Staten Island in the eastern Delta. There are no existing or foreseeable municipal 20 intakes in the vicinity of Staten Island, but Barker Slough is the source of the North Bay Aqueduct. At 21 Barker Slough, modeled long-term annual average concentrations of bromide would increase by 22 50% during the modeled drought period. For the modeled drought period the frequency of 23 predicted bromide concentrations exceeding 100  $\mu$ g/L would increase from 0% under Existing 24 Conditions to 27% under Alternative 8. Substantial changes in long-term average bromide during 25 seasons of drought could necessitate changes in treatment plant operation or require treatment 26 plant upgrades in order to maintain DBP compliance. The model predicted change at Barker Slough 27 during the drought period is substantial and, therefore, would represent a substantially increased 28 risk for adverse effects on existing MUN beneficial uses should treatment upgrades not be 29 undertaken. The impact is considered significant.
- 30 Implementation of Mitigation Measure WQ-5 along with a separate other commitment relating to the potential increased treatment costs associated with bromide-related changes would reduce 31 32 these effects. While mitigation measures to reduce these water quality effects in affected water 33 bodies to less-than-significant levels are not available, implementation of Mitigation Measure WQ-5 34 is recommended to attempt to reduce the effect that increased bromide concentrations may have on 35 Delta beneficial uses. However, because the effectiveness of this mitigation measure to result in 36 feasible measures for reducing water quality effects is uncertain, this impact is considered to remain 37 significant and unavoidable. Please see Mitigation Measure WQ-5 under Impact WQ-5 in the 38 discussion of Alternative 1A.
- In addition to and to supplement Mitigation Measure WQ-5, the BDCP proponents have incorporated
   into the BDCP, as set forth in EIR/EIS Appendix 3B, *Environmental Commitments, AMMs, and CMs*, a
- 41 separate other commitment to address the potential increased water treatment costs that could
- 42 result from bromide-related concentration effects on municipal water purveyor operations.
- 43 Potential options for making use of this financial commitment include funding or providing other
- assistance towards implementation of the North Bay Aqueduct AIP, acquiring alternative water
   supplies, or other actions to indirectly reduce the effects of elevated bromide and DOC in existing

water supply diversion facilities. Please refer to Appendix 3B for the full list of potential actions that
 could be taken pursuant to this commitment in order to reduce the water quality treatment costs
 associated with water quality effects relating to chloride, electrical conductivity, and bromide.

# 4 Mitigation Measure WQ-5: Avoid, Minimize, or Offset, as Feasible, Adverse Water Quality 5 Conditions

6 Please see Mitigation Measure WQ-5 under Impact WQ-5 in the discussion of Alternative 1A.

# 7 Impact WQ-6: Effects on Bromide Concentrations Resulting from Implementation of CM2 8 CM21

9NEPA Effects: CM2-CM21 under Alternative 8 would be similar to conservation measures under10Alternative 1A. As discussed for Alternative 1A, implementation of the CM2-CM21 would not

- present new or substantially changed sources of bromide to the study area. Some conservation measures may replace or substitute for existing irrigated agriculture in the Delta. This replacement
- 13 or substitution is not expected to substantially increase or present new sources of bromide. CM2–
- 14 CM21 would not be expected to cause any substantial change in bromide such that MUN beneficial
- 15 uses, or any other beneficial use, would be adversely affected anywhere in the affected environment.
- In summary, implementation of CM2-CM21 under Alternative 8, relative to the No Action
   Alternative, would have negligible, if any, effects on bromide concentrations. The effects on bromide
   from implementing CM2-CM21 are determined to not be adverse.
- *CEQA Conclusion*: CM2-CM21 proposed under Alternative 8 would be similar to conservation
   measures proposed under Alternative 1A. As discussed for Alternative 1A, implementation of CM2 CM21 would not present new or substantially changed sources of bromide to the study area. As
   such, effects on bromide resulting from the implementation of CM2-CM21 would be similar to those
- such, effects on bromide resulting from the implementation of CM2-CM21 would be similar to those
   previously discussed for Alternative 1A. This impact is considered to be less than significant. No
   mitigation is required.

# Impact WQ-7: Effects on Chloride Concentrations Resulting from Facilities Operations and Maintenance (CM1)

### 27 Upstream of the Delta

28 Under Alternative 8 there would be no expected change to the sources of chloride in the Sacramento 29 and eastside tributary watersheds. Chloride loading in these watersheds would remain unchanged 30 and resultant changes in flows from altered system-wide operations would have negligible, if any, 31 effects on the concentration of chloride in the rivers and reservoirs of these watersheds. The 32 modeled long-term annual average flows on the lower San Joaquin River at Vernalis would decrease 33 slightly compared to Existing Conditions and be similar compared to the No Action Alternative (as a 34 result of climate change). The reduced flow would result in possible increases in long-term average 35 chloride concentrations of about 2%, relative to the Existing Conditions and no change relative to No 36 Action Alternative (Appendix 8G, *Chloride*, Table Cl-62). Consequently, Alternative 8 would not be 37 expected to cause exceedance of chloride objectives/criteria or substantially degrade water quality 38 with respect to chloride, and thus would not adversely affect any beneficial uses of the Sacramento 39 River, the eastside tributaries, associated reservoirs upstream of the Delta, or the San Joaquin River.

### 1 Delta

- 2 Modeling scenarios included assumptions regarding how certain habitat restoration activities (CM2
- 3 and CM4) would affect Delta hydrodynamics, To the extent that restoration actions alter
- 4 hydrodynamics within the Delta region, which affects mixing of source waters, these effects are
- included in this assessment of operations-related water quality changes (i.e., CM1). Other effects of
   CM2-CM21 not attributable to hydrodynamics, for example, additional loading of a constituent to
- the Delta, are discussed within the impact header for CM2–CM21. See section 8.3.1.3 for more
   information.
- 9 Relative to the Existing Conditions and No Action Alternative, Alternative 8 would result in similar 10 or reduced long-term average chloride concentrations for the 16-year period modeled at most of the 11 assessment locations, and, depending on the modeling approach (see Section 8.3.1.3), increased 12 concentrations at the North Bay Aqueduct at Barker Slough (i.e., up to 6% compared to No Action 13 Alternative), Contra Costa Canal at Pumping Plant #1 (i.e., up to 24% compared to No Action 14 Alternative), Rock Slough (i.e., up to 18% compared to No Action Alternative), and the SF 15 Mokelumne at Staten Island (i.e., up to 29% compared to No Action Alternative) (Appendix 8G, 16 *Chloride*, Table Cl-49 and Table Cl-50). Moreover, the direction and magnitude of predicted changes 17 for Alternative 8 are similar between the alternatives, thus, the effects relative to Existing Conditions 18 and the No Action Alternative are discussed together. Additionally, implementation of tidal habitat 19 restoration under CM4 would increase the tidal exchange volume in the Delta, and thus may 20 contribute to increased chloride concentrations in the Bay source water as a result of increased 21 salinity intrusion. More discussion of this phenomenon is included in Section 8.3.1.3. Consequently, 22 while uncertain, the magnitude of chloride increases may be greater than indicated herein and 23 would affect the western Delta assessment locations the most which are influenced to the greatest 24 extent by the Bay source water. The comparison to Existing Conditions reflects changes in chloride 25 due to both Alternative 8 operations (including north Delta intake capacity of 9,000 cfs and 26 numerous other components of Operational Scenario E) and climate change/sea level rise. The 27 comparison to the No Action Alternative reflects changes in chloride due only to operations. The 28 following outlines the modeled chloride changes relative to the applicable objectives and beneficial 29 uses of Delta waters.

### 30 Municipal Beneficial Uses

31 Estimates of chloride concentrations generated using EC-chloride relationships and DSM2 EC output 32 (see Section 8.3.1.3) were used to evaluate the 150 mg/L Bay-Delta WOCP objective for municipal 33 and industrial beneficial uses on a basis of the percentage of years the chloride objective is exceeded 34 for the modeled 16-year period. The objective is exceeded if chloride concentrations exceed 150 35 mg/L for a specified number of days in a given water year at both the Antioch and Contra Costa Pumping Plant #1 locations. For Alternative 8, the modeled frequency of objective exceedance 36 37 would increase from 7% of years under Existing Conditions and 0% under the No Action Alternative 38 to 13% of years under Alternative 8 (Appendix 8G, Chloride, Table Cl-64).

- Similarly, estimates of chloride concentrations generated using EC-chloride relationships and DSM2
   EC output (see Section 8.3.1.3) were also used to evaluate the 250 mg/L Bay-Delta WOCP objective
- 41 for chloride at Contra Costa Pumping Plant #1, where daily average objectives apply. The basis for
- 42 the evaluation was the predicted number of days the objective was exceeded for the modeled 16-
- 43 year period. For Alternative 8, the modeled frequency of objective exceedance would decrease, from

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6% of modeled days under Existing Conditions and 5% under the No Action Alternative to 1% of
 modeled days under Alternative 8 (Appendix 8G, *Chloride*, Table Cl-63).

3 Given the limitations inherent to estimating future chloride concentrations (see Section 8.3.1.3), 4 estimation of chloride concentrations through both amass balance approach and an EC-chloride 5 relationship approach was used to evaluate the 250 mg/L Bay-Delta WQCP objectives in terms of 6 both frequency of exceedance and use of assimilative capacity. When utilizing the mass balance 7 approach to model monthly average chloride concentrations for the 16-year period, the predicted 8 frequency of exceeding the 250 mg/L objective would decrease up to 15% (i.e., 24% for Existing 9 Conditions to 9%) at the Contra Costa Canal at Pumping Plant #1 (Appendix 8G, Chloride, Table Cl-10 51 and Figure Cl-13). The frequency of exceedances would decrease at the San Joaquin River at 11 Antioch (i.e., from 66% under Existing Conditions to 58%) with no substantial change predicted for 12 Mallard Island (i.e., maximum increase of 1%) (Appendix 8G, Table Cl-51) and no substantial long-13 term degradation (Appendix 8G, Table Cl-53). However, relative to the No Action conditions, 14 available assimilative capacity for chloride at the Contra Costa Canal at Pumping Plant #1 would be 15 substantially reduced in September and October (i.e., up to 100%, or eliminated, for the drought 16 period modeled) (Appendix 8G, Table Cl-53), reflecting substantial degradation when 17 concentrations would be near, or exceed, the objective.

- 18 In comparison, when utilizing the chloride-EC relationship to model monthly average chloride 19 concentrations for the 16-year period, trends in frequency of exceedance generally agreed, but use 20 of assimilative capacity were predicted to be larger at some locations (Appendix 8G, Table Cl-52 and 21 Table Cl-54). Specifically, while the model predicted exceedance frequency would decrease at the 22 Contra Costa Canal at Pumping Plant #1 and Rock Slough locations, use of assimilative capacity 23 would increase substantially for the months of February through June as well as September (i.e., 24 maximum of 82% in March for the modeled drought period). Due to such seasonal long-term 25 average water quality degradation at these locations, the potential exists for substantial adverse 26 effects on the municipal and industrial beneficial uses through reduced opportunity for diversion of 27 water with acceptable chloride levels. Moreover, due to the increased frequency of exceeding the 28 150 mg/L Bay-Delta WQCP objective, the potential exists for adverse effects on the municipal and 29 industrial beneficial uses at Contra Costa Pumping Plant #1 and Antioch.
- 30 303(d) Listed Water Bodies

With respect to the 303(d) listing for chloride in Tom Paine Slough, the monthly average chloride
 concentrations for the 16-year period modeled at Old River at Tracy Road, which represents the
 nearest DSM2-modeled location to Tom Paine in the south Delta, would generally be similar
 compared to Existing Conditions and No Action Alternative, and thus, would not be further degraded
 on a long-term basis (Appendix 8G, Figure Cl-14).

36 With respect to Suisun Marsh, the monthly average chloride concentrations for the 16-year period 37 modeled would generally be similar, or decrease, compared to Existing Conditions and No Action 38 Alternative in some months during October through May at the Sacramento River at Collinsville 39 (Appendix 8G, Figure Cl-15), Mallard Island (Appendix 8G, Figure Cl-13). However, chloride 40 concentrations would increase substantially at Montezuma Slough at Beldon's Landing (i.e., over a 41 doubling of concentration in December through February) (Appendix 8G, Figure Cl-16). Although 42 modeling of Alternative 8 assumed no operation of the Montezuma Slough Salinity Control Gates, the 43 project description assumes continued operation of the Salinity Control Gates, consistent with 44 assumptions included in the No Action Alternative. A sensitivity analysis modeling run conducted

1 for Alternative 4 with the gates operational consistent with the No Action Alternative resulted in 2 substantially lower EC levels than indicated in the original Alternative 4 modeling results for Suisun 3 Marsh, but EC levels were still somewhat higher than EC levels under Existing Conditions for several 4 locations and months. Although chloride was not specifically modeled in this sensitivity analysis, it 5 is expected that chloride concentrations would be nearly proportional to EC levels in Suisun Marsh. 6 Another modeling run with the gates operational and restoration areas removed resulted in EC 7 levels nearly equivalent to Existing Conditions, indicating that design and siting of restoration areas 8 has notable bearing on EC levels at different locations within Suisun Marsh (see Appendix 8H, 9 Attachment 1, for more information on these sensitivity analyses). These analyses also indicate that 10 increases in salinity are related primarily to the hydrodynamic effects of CM4, not operational 11 components of CM1. Based on the sensitivity analyses, optimizing the design and siting of 12 restoration areas may limit the magnitude of long-term chloride increases in the Marsh. However, 13 the chloride concentration increases at certain locations could be substantial, depending on siting 14 and design of restoration areas. Thus, these increased chloride levels in Suisun Marsh are 15 considered to contribute to additional, measureable long-term degradation that potentially would 16 adversely affect the necessary actions to reduce chloride loading for any TMDL that is developed.

### 17 SWP/CVP Export Service Areas

18 Under Alternative 8, long-term average chloride concentrations based on the mass balance analysis 19 of modeling results for the 16-year period modeled at the Banks and Jones pumping plants would 20 decrease by as much as 73% relative to Existing Conditions and 70% compared to No Action 21 Alternative (Appendix 8G, Chloride, Table Cl-49). The modeled frequency of exceedances of 22 applicable water quality objectives/criteria would decrease relative to Existing Conditions and No 23 Action Alternative, for both the 16-year period and the drought period modeled (Appendix 8G, 24 *Chloride*, Table Cl-51). Consequently, water exported into the SWP/CVP service area would 25 generally be of similar or better quality with regards to chloride relative to Existing Conditions and 26 the No Action Alternative conditions.

Results of the modeling approach which used relationships between EC and chloride (see Section
8.3.1.3) were consistent with the discussion above, and assessment of chloride using these data
results in the same conclusions as are presented above for the mass-balance approach (Appendix
8G, Table Cl-50 and Table Cl-52).

Commensurate with the reduced chloride concentrations in water exported to the service area,
 reduced chloride loading in the lower San Joaquin River would be anticipated which would likely
 alleviate or lessen any expected increase in chloride at Vernalis related to decreased annual average
 San Joaquin River flows (see discussion of Upstream of the Delta).

Maintenance of SWP and CVP facilities would not be expected to create new sources of chloride or contribute towards a substantial change in existing sources of chloride in the affected environment. Maintenance activities would not be expected to cause any substantial change in chloride such that any long-term water quality degradation would occur, thus, beneficial uses would not be adversely affected anywhere in the affected environment.

*NEPA Effects*: In summary, relative to the No Action Alternative conditions, Alternative 8 would
 result in substantial increased water quality degradation relative to the 150 mg/L Bay-Delta WCCP
 objective at Contra Costa Pumping Plant #1 and Antioch, substantial seasonal use of assimilative
 capacity at Contra Costa Pumping Plant #1 and Rock Slough, and could contribute to measureable
 water quality degradation relative to the 303(d) impairment in Suisun Marsh. The predicted

- 1 chloride increases constitute an adverse effect on water quality (see Mitigation Measure WQ-7;
- 2 implementation of this measure along with a separate other commitment relating to the potential
- 3 increased chloride treatment costs would reduce these effects). Additionally, the predicted changes
- 4 relative to the No Action Alternative conditions indicate that in addition to the effects of climate
- 5 change/sea level rise, implementation of CM1 and CM4 under Alternative 8 would contribute
- 6 substantially to the adverse water quality effects.

*CEQA Conclusion*: Key findings discussed in the effects assessment provided above are summarized
 here, and are then compared to the CEQA thresholds of significance (defined in Section 8.3.2) for the
 purpose of making the CEQA impact determination for this constituent. For additional details on the
 effects assessment findings that support this CEQA impact determination, see the effects assessment
 discussion that immediately precedes this conclusion.

- 12 Chloride is not a constituent of concern in the Sacramento River watershed upstream of the Delta, 13 thus river flow rate and reservoir storage reductions that would occur under the Alternative 8, 14 relative to Existing Conditions, would not be expected to result in a substantial adverse change in 15 chloride levels. Additionally, relative to Existing Conditions, the Alternative 8 would not result in 16 reductions in river flow rates (i.e., less dilution) or increased chloride loading such that there would 17 be any substantial increase in chloride concentrations upstream of the Delta in the San Joaquin River 18 watershed.
- 19 Relative to Existing Conditions, Alternative 8 operations would result in reduced chloride
- 20 concentrations in the Delta such that exceedances of the 250 mg/L Bay-Delta WQCP objective at 21 interior and western Delta locations would be reduced. Nevertheless, due to the predicted increased 22 frequency of exceeding the 150 mg/L Bay-Delta WOCP objective at Contra Costa Pumping Plant #1 23 and Antioch as well as substantial seasonal use of assimilative capacity at Contra Costa Pumping 24 Plant #1, the potential exists for adverse effects on the municipal and industrial beneficial uses at 25 Contra Costa Pumping Plant #1 and Antioch (see Mitigation Measure WQ-7; implementation of this 26 measure along with a separate other commitment relating to the potential increased chloride 27 treatment costs would reduce these effects). Moreover, the modeled increased chloride 28 concentrations and degradation in the western Delta could further contribute, at measurable levels 29 (i.e., over a doubling of concentration), to the existing 303(d) listed impairment due to chloride in
- 30 Suisun Marsh for the protection of fish and wildlife.
- Chloride concentrations would be reduced in water exported from the Delta to the CVP/SWP Export
   Service Areas, thus reflecting a potential improvement to chloride loading in the lower San Joaquin
   River.
- 34 Chloride is not a bioaccumulative constituent, thus any increased concentrations under Alternative
- 35 8 would not result in substantial chloride bioaccumulation impacts on aquatic life or humans.
- 36 Alternative 8 maintenance would not result in any substantial changes in chloride concentration
- 37 upstream of the Delta or in the SWP/CVP Export Service Areas. However, based on these findings,
- this impact is determined to be significant due to increased chloride concentrations and frequency
   of objective exceedance in the western Delta, as well as potential adverse effects on fish and wildlife
- 40 beneficial uses in Suisun Marsh.
- 41 While mitigation measures to reduce these water quality effects in affected water bodies to less-
- 42 than-significant levels are not available, implementation of Mitigation Measure WQ-7 is
- 43 recommended to attempt to reduce the effect that increased chloride concentrations may have on
- 44 Delta beneficial uses. However, because the effectiveness of this mitigation measure to result in

- 1 feasible measures for reducing water quality effects is uncertain, this impact is considered to remain
- 2 significant and unavoidable. Please see Mitigation Measure WQ-7 under Impact WQ-7 in the
- 3 discussion of Alternative 1A.

4 In addition to and to supplement Mitigation Measure WO-7, the BDCP proponents have incorporated 5 into the BDCP, as set forth in EIR/EIS Appendix 3B, Environmental Commitments, AMMs, and CMs, a 6 separate other commitment to address the potential increased water treatment costs that could 7 result from chloride concentration effects on municipal, industrial and agricultural water purveyor 8 operations. Potential options for making use of this financial commitment include funding or 9 providing other assistance towards acquiring alternative water supplies or towards modifying 10 existing operations when chloride concentrations at a particular location reduce opportunities to 11 operate existing water supply diversion facilities. Please refer to Appendix 3B for the full list of 12 potential actions that could be taken pursuant to this commitment in order to reduce the water 13 quality treatment costs associated with water quality effects relating to chloride, electrical 14 conductivity, and bromide.

- 15Mitigation Measure WQ-7: Conduct Additional Evaluation and Modeling of Increased16Chloride Levels and Develop and Implement Phased Mitigation Actions
- 17 Please see Mitigation Measure WQ-7 under Impact WQ-7 in the discussion of Alternative 1A.

# 18 Impact WQ-8: Effects on Chloride Concentrations Resulting from Implementation of CM2 19 CM21

20 **NEPA Effects:** Under Alternative 8, the types and geographic extent of effects on chloride 21 concentrations in the Delta as a result of implementation of the other conservation measures (i.e., 22 CM2–CM21) would be similar to, and undistinguishable from, those effects previously described for 23 Alternative 1A. The conservation measures would present no new direct sources of chloride to the 24 affected environment. Moreover, some habitat restoration conservation measures (CM4-10) would 25 occur on lands within the Delta currently used for irrigated agriculture, thus replacing agricultural 26 land uses with restored tidal wetlands, floodplain, and related channel margin and off-channel 27 habitats. The potential reduction in irrigated lands within the Delta may result in reduced 28 discharges of agricultural field drainage with elevated chloride concentrations, which would be 29 considered an improvement compared to Existing Conditions and No Action Alternative conditions.

In summary, based on the discussion above, the effects on chloride from implementing CM2-CM21
 are considered to be not adverse.

32 **CEQA Conclusion:** Implementation of the CM2–CM21 for Alternative 8 would not present new or 33 substantially changed sources of chloride to the affected environment upstream of the Delta, within 34 Delta, or in the SWP/CVP service area. Replacement of irrigated agricultural land uses in the Delta 35 with habitat restoration conservation measures may result in some reduction in discharge of 36 agricultural field drainage with elevated chloride concentrations, thus resulting in improved water 37 quality conditions. Based on these findings, this impact is considered to be less than significant. No 38 mitigation is required.

# Impact WQ-9: Effects on Dissolved Oxygen Resulting from Facilities Operations and Maintenance (CM1)

*NEPA Effects*: Effects of CM1 on DO under Alternative 8 would be the same as those discussed for
 Alternative 1A and are considered not to be adverse.

*CEQA Conclusion*: Effects of CM1 on DO under Alternative 8 would be similar to conservation
 measures discussed for Alternative 1A, and are summarized here, then compared to the CEQA
 thresholds of significance (defined in Section 8.3.2) for the purpose of making the CEQA impact
 determination for this constituent. For additional details on the effects assessment findings that
 support this CEQA impact determination, see the effects assessment discussion under Alternative
 1A.

- 11 Reservoir storage reductions that would occur under Alternative 8, relative to Existing Conditions, 12 would not be expected to result in a substantial adverse change in DO levels in the reservoirs, 13 because oxygen sources (surface water aeration, aerated inflows, vertical mixing) would remain. 14 Similarly, river flow rate reductions that would occur would not be expected to result in a 15 substantial adverse change in DO levels in the rivers upstream of the Delta, given that mean monthly 16 flows would remain within the ranges historically seen under Existing Conditions and the affected 17 river are large and turbulent. Any reduced DO saturation level that may be caused by increased 18 water temperature would not be expected to cause DO levels to be outside of the range seen 19 historically. Finally, amounts of oxygen demanding substances and salinity would not be expected to 20 change sufficiently to affect DO levels.
- It is expected there would be no substantial change in Delta DO levels in response to a shift in the Delta source water percentages under this alternative or substantial degradation of these water bodies, with regard to DO. DO levels would be affected by nutrient loading, which the state has begun to aggressively regulate the discharges of, and this loading would not be expected to lower DO levels relative to Existing Conditions based on historical DO levels. Further, the anticipated changes in salinity would have relatively minor effects on DO levels, and tidal exchange, which contribute to the reaeration of Delta waters would not be expected to change substantially.
- There is not expected to be substantial, if even measurable, changes in DO levels in the SWP/CVP
  Export Service Areas waters under Alternative 8, relative to Existing Conditions. Because the
  biochemical oxygen demand of the exported water would not be expected to substantially differ
  from that under Existing Conditions (due to ever increasing water quality regulations), canal
  turbulence and exposure of the water to the atmosphere and the algal communities that exist within
  the canals would establish an equilibrium for DO levels within the canals. The same would occur in
  downstream reservoirs.
- Therefore, this alternative is not expected to cause additional exceedance of applicable water quality objectives by frequency, magnitude, and geographic extent that would result in significant impacts on any beneficial uses within affected water bodies. Because no substantial changes in DO levels are expected, long-term water quality degradation would not be expected to occur, and, thus, beneficial uses would not be adversely affected. Various Delta waterways are 303(d)-listed for low DO, but because no substantial decreases in DO levels would be expected, greater degradation and DOrelated impairment of these areas would not be expected. This impact would be less than significant.
- 42 No mitigation is required.

#### 1 Impact WQ-10: Effects on Dissolved Oxygen Resulting from Implementation of CM2-CM21

*NEPA Effects:* Effects of CM2–CM21 on DO under Alternative 8 would be the same as those
discussed for Alternative 1A and are considered not to be adverse.

*CEQA Conclusion*: CM2–CM21 proposed under Alternative 8 would be similar to conservation
 measures proposed under Alternative 1A. As such, effects on DO resulting from the implementation
 of CM2–CM21 would be similar to those previously discussed for Alternative 1A. This impact is
 considered to be less than significant. No mitigation is required.

# 8 Impact WQ-11: Effects on Electrical Conductivity Concentrations Resulting from Facilities 9 Operations and Maintenance (CM1)

### 10 Upstream of the Delta

11 For the same reasons stated for the No Action Alternative, EC levels (highs, lows, typical conditions)

- 12 in the Sacramento River and its tributaries, the eastside tributaries, their associated reservoirs, and
- 13 the San Joaquin River upstream of the Delta under Alternative 8 are not expected to be outside the
- 14 ranges occurring under Existing Conditions or would occur under the No Action Alternative. Any
- 15 minor changes in EC levels that could occur under Alternative 8 in water bodies upstream of the
- 16 Delta would not be of sufficient magnitude, frequency and geographic extent that would cause 17 adverse effects on beneficial uses or substantially degrade water quality with regard to EC.

#### 18 **Delta**

19 Modeling scenarios included assumptions regarding how certain habitat restoration activities (CM2

20 and CM4) would affect Delta hydrodynamics, To the extent that restoration actions alter

- 21 hydrodynamics within the Delta region, which affects mixing of source waters, these effects are
- included in this assessment of operations-related water quality changes (i.e., CM1). Other effects of
- 23 CM2–CM21 not attributable to hydrodynamics, for example, additional loading of a constituent to
- the Delta, are discussed within the impact header for CM2–CM21. See section 8.3.1.3 for more
- 25 information.
- Relative to Existing Conditions, Alternative 8 would result in an increase in the number of days the
  Bay-Delta WQCP EC objectives would be exceeded in the Sacramento River at Emmaton, and the San
  Joaquin River at Vernalis, Prisoners Point, and Brandt Bridge, and in the Old River near Middle River
  (Appendix 8H, *Electrical Conductivity*, Table EC-8).
- The percentage of days the Emmaton EC objective would be exceeded for the entire period modeled
  (1976–1991) would increase from 6% under Existing Conditions to 22% under Alternative 8, and
  the percentage of days out of compliance would increase from 11% under Existing Conditions to
  34% under Alternative 7.
- The increase in the percentage of days the Vernalis EC objective would be exceeded would be <1%, and the percentage of days out of compliance with the EC objective would increase from 7% under Existing Conditions to 8% under Alternative 8. These increases are minimal, and are not considered substantial, in light of the overall modeling uncertainty.
- 38 The percentage of days the Prisoners Point EC objective would be exceeded for the entire period
- 39 modeled would increase from 6% under Existing Conditions to 38% under Alternative 8, and the
- 40 percentage of days out of compliance with the EC objective would increase from 10% under Existing

- 1 Conditions to 38% under Alternative 8. Sensitivity analyses conducted for Alternative 4 Scenario H3
- 2 indicated that removing all tidal restoration areas would reduce the number of exceedances, but
- 3 there would still be substantially more exceedances than under Existing Conditions or the No Action
- 4 Alternative. Results of the sensitivity analyses indicate that the exceedances are partially a function 5 of the operations of the alternative itself, perhaps due to Head of Old River Barrier assumptions and
- 6 south Delta export differences (see Appendix 8H, *Electrical Conductivity*, Attachment 1, for more
- 7 discussion of these sensitivity analyses). Due to similarities in the nature of the exceedances
- 8 between alternatives, the findings from these analyses can be extended to this alternative as well.
- 9 Appendix 8H, Attachment 2, contains a more detailed assessment of the likelihood of these
- 10 exceedances impacting aquatic life beneficial uses. Specifically, Appendix 8H, Attachment 2,
- discusses whether these exceedances might have indirect effects on striped bass spawning in the
   Delta, and concludes that the high level of uncertainty precludes making a definitive determination.
- In the San Joaquin River at Brandt Bridge, the percentage of days exceeding the EC objective would increase from 3% under Existing Conditions to 4% under Alternative 8; the percentage of days out of compliance would increase from 8% under Existing Conditions to 9% under Alternative 8. The increase in the percentage of days the Old River EC objective would be exceeded and out of compliance for the entire period modeled (1976–1991) would be <1%. These increases are minimal, and are not considered substantial, in light of the overall modeling uncertainty.</p>
- 19 Average EC levels at the western and southern Delta compliance locations and San Joaquin River at 20 San Andreas Landing (an interior Delta location) would decrease from 0-44% for the entire period 21 modeled and 2–43% during the drought period modeled (1987–1991) (Appendix 8H, Table EC-19). 22 In the S. Fork Mokelumne River at Terminous, average EC would increase 5% for the entire period 23 modeled and drought period modeled. Average EC in the S. Fork Mokelumne River at Terminous 24 would increase during all months (Appendix 8H, Table EC-19). Given that the western Delta is Clean 25 Water Act section 303(d) listed as impaired due to elevated EC, the increase in the incidence of 26 exceedance of EC objectives under Alternative 8, relative to Existing Conditions has the potential to 27 contribute to additional impairment and potentially adversely affect beneficial uses. The comparison 28 to Existing Conditions reflects changes in EC due to both Alternative 8 operations (including north 29 Delta intake capacity of 9,000 cfs and numerous other components of Operational Scenario F) and 30 climate change/sea level rise.
- 31 Relative to the No Action Alternative, the change in percentage compliance with Bay-Delta WQCP EC 32 objectives under Alternative 8 would be similar to that described above relative to Existing 33 Conditions. The exception is that there would also be a slight increase (<1%) in the percentage of 34 days the EC objective would be exceeded in the Old River at Tracy for the entire period modeled. 35 Also, Old River at Tracy also would have an increase in the number of days out of compliance with 36 the EC objectives. The percentage of days out of compliance with Tracy Bridge EC objectives would 37 increase from 8% to 9% for the entire period modeled. For the entire period modeled, average EC 38 levels would increase at all Delta compliance locations relative to the No Action Alternative, except 39 in the San Joaquin River at San Andreas Landing and Jersey Point. The greatest average EC increase 40 would occur in the San Joaquin River at Prisoners Point (7%); the increase at the other locations 41 would be <1–6% (Appendix 8H, Table EC-19). Similarly, during the drought period modeled, 42 average EC would increase at all locations, except the San Joaquin River at San Andreas Landing and 43 Jersey Point. The greatest average EC increase during the drought period modeled would occur in 44 the S. Fork Mokelumne River at Terminous (6%); the increases at the other locations would be 1– 45 4% (Appendix 8H, Table EC-19). Given that the western and southern Delta are Clean Water Act 46 section 303(d) listed as impaired due to elevated EC, the increase in the incidence of exceedance of

EC objectives under Alternative 7, relative to the No Action Alternative, has the potential to
 contribute to additional impairment and potentially adversely affect beneficial uses. The comparison
 to the No Action Alternative reflects changes in EC due only to Alternative 8 operations (including
 north Delta intake capacity of 9,000 cfs and numerous other components of Operational Scenario F).

5 For Suisun Marsh, October–May is the period when Bay-Delta WOCP EC objectives for protection of 6 fish and wildlife apply. Long-term average EC would decrease under Alternative 8, relative to 7 Existing Conditions, during October–May in the Sacramento River at Collinsville and Montezuma 8 Slough at National Steel (Appendix 8H, *Electrical Conductivity*, Tables EC-21 and EC-22). The most 9 substantial increase would occur near Beldon Landing, with long-term average EC levels increasing 10 by 0.1–3.5 mS/cm, depending on the month (Appendix 8H, Table EC-23). Sunrise Duck Club would 11 have long-term average EC increases of 0.2–0.8 mS/cm (Appendix 8H, Table EC-24) and Volanti 12 Slough would have long-term average EC increases of 0.1–1.1 mS/cm. The degree to which the long-13 term average EC increases would cause exceedance of Bay-Delta WOCP objectives is unknown, 14 because objectives are expressed as a monthly average of daily high tide EC, which does not have to 15 be met if it can be demonstrated "equivalent or better protection will be provided at the location" 16 (State Water Resources Control Board 2006:14). Modeling of this alternative assumed no operation 17 of the Montezuma Slough Salinity Control Gates, but the project description assumes continued 18 operation of the Salinity Control Gates, consistent with assumptions included in the No Action 19 Alternative. A sensitivity analysis modeling run conducted for Alternative 4 Scenario H3 with the 20 gates operational consistent with the No Action Alternative resulted in substantially lower EC levels 21 than indicated in the original Alternative 4 modeling results, but EC levels were still somewhat 22 higher than EC levels under Existing Conditions and the No Action Alternative for several locations 23 and months. Another modeling run with the gates operational and restoration areas removed 24 resulted in EC levels nearly equivalent to Existing Conditions and the No Action Alternative, 25 indicating that design and siting of restoration areas has notable bearing on EC levels at different 26 locations within Suisun Marsh (see Appendix 8H, Attachment 1, for more information on these 27 sensitivity analyses). These analyses also indicate that increases are related primarily to the 28 hydrodynamic effects of CM4, not operational components of CM1. Based on the sensitivity analyses, 29 optimizing the design and siting of restoration areas may limit the magnitude of long-term EC 30 increases to be on the order of 1 mS/cm or less. Due to similarities in the nature of the EC increases 31 between alternatives, the findings from these analyses can be extended to this alternative as well.

32 The long-term average EC increase in Suisun Marsh may, or may not, contribute to adverse effects 33 on beneficial uses, depending on how and when wetlands are flooded, soil leaching cycles, how 34 agricultural use of water is managed, and future actions taken with respect to the marsh. However, 35 the EC increases at certain locations could be substantial and it is uncertain the degree to which 36 current management plans for the Suisun Marsh would be able to address these substantially higher 37 EC levels and protect beneficial uses. Thus, these increased EC levels in Suisun Marsh are considered 38 to have a potentially adverse effect on marsh beneficial uses. Long-term average EC increases in 39 Suisun Marsh under Alternative 8 relative to the No Action Alternative would be similar to the 40 increases relative to Existing Conditions. Suisun Marsh is section 303(d) listed as impaired due to 41 elevated EC, and the potential increases in long-term average EC concentrations could contribute to 42 additional impairment relative to Existing Conditions and the No Action Alternative.

#### 43 SWP/CVP Export Service Areas

At the Banks and Jones pumping plants, Alternative 8 would result in no exceedances of the Bay Delta WQCP's 1,000 μmhos/cm EC objective for the entire period modeled (Appendix 8H, *Electrical*

- *Conductivity*, Table EC-10). Thus, there would be no adverse effect on the beneficial uses in the
   SWP/CVP Export Service Areas using water pumped at this location under the Alternative 8.
- At the Banks pumping plant, relative to Existing Conditions, average EC levels under Alternative 8
  would decrease substantially: 49% for the entire period modeled and 53% during the drought
  period modeled. Relative to the No Action Alternative, average EC levels would decrease by 45% for
  the entire period modeled and 50% during the drought period modeled (Appendix 8H, Table EC-19).
- At the Jones pumping plant, relative to Existing Conditions, average EC levels under Alternative 8
  would also decrease substantially: 53% for the entire period modeled and 62% during the drought
  period modeled. Relative to the No Action Alternative, average EC levels would decrease by 51% for
  the entire period modeled and 60% during the drought period modeled. (Appendix 8H, Table EC-19)
- Based on the decreases in long-term average EC levels that would occur at the Banks and Jones
   pumping plants, Alternative 8 would not cause degradation of water quality with respect to EC in
   the SWP/CVP Export Service Areas; rather, Alternative 8 would improve long-term average EC
   conditions in the SWP/CVP Export Service Areas.
- Commensurate with the EC decrease in exported waters, an improvement in lower San Joaquin
  River average EC levels would be expected since EC in the lower San Joaquin River is, in part, related
  to irrigation water deliveries from the Delta. While the magnitude of this expected lower San
  Joaquin River improvement in EC is difficult to predict, the relative decrease in overall loading of ECelevating constituents to the Export Service Areas would likely alleviate or lessen any expected
  increase in EC at Vernalis related to decreased annual average San Joaquin River flows (see EC
  impact discussion under the No Action Alternative).
- The export area of the Delta is listed on the state's CWA Section 303(d) list as impaired due to
  elevated EC. Alternative 8 would result in lower average EC levels relative to Existing Conditions and
  the No Action Alternative and, thus, would not contribute to additional beneficial use impairment
  related to elevated EC in the SWP/CVP Export Service Areas waters.
- 26 **NEPA Effects:** In summary, the increased frequency of exceedance of EC objectives in the western 27 Delta under Alternative 8, relative to the No Action Alternative, would contribute to adverse effects 28 on the agricultural beneficial uses. In addition, the increased frequency of exceedance of the San 29 Joaquin River at Prisoners Point EC objective and long-term and drought period average EC could 30 contribute to adverse effects on fish and wildlife beneficial uses (specifically, indirect adverse effects 31 on striped bass spawning), though there is a high degree of uncertainty associated with this impact. 32 Given that the western Delta is Clean Water Act section 303(d) listed as impaired due to elevated EC, 33 the increase in the incidence of exceedance of EC objectives in this portion of the Delta has the 34 potential to contribute to additional beneficial use impairment. The increases in long-term average 35 EC levels that could occur in Suisun Marsh would further degrade existing EC levels and could 36 contribute additional to adverse effects on the fish and wildlife beneficial uses. Suisun Marsh is 37 section 303(d) listed as impaired due to elevated EC, and the potential increases in long-term 38 average EC levels could contribute to additional beneficial use impairment. These increases in EC 39 constitute an adverse effect on water quality. Mitigation Measure WO-11 would be available to 40 reduce these effects. Implementation of this measure along with a separate other commitment as set 41 forth in Appendix 3B, Environmental Commitments, AMMs, and CMs, relating to the potential EC-
- 42 related changes would reduce these effects.

*CEQA Conclusion:* Key findings discussed in the effects assessment provided above are summarized
 here, and are then compared to the CEQA thresholds of significance (defined in Section 8.3.2) for the
 purpose of making the CEQA impact determination for this constituent. For additional details on the
 effects assessment findings that support this CEQA impact determination, see the effects assessment
 discussion that immediately precedes this conclusion.

6 River flow rate and reservoir storage reductions that would occur under Alternative 8, relative to 7 Existing Conditions, would not be expected to result in a substantial adverse change in EC levels in 8 the reservoirs and rivers upstream of the Delta, given that: changes in the quality of watershed 9 runoff and reservoir inflows would not be expected to occur in the future: the state's aggressive 10 regulation of point-source discharge effects on Delta salinity-elevating parameters and the expected 11 further regulation as salt management plans are developed; the salt-related TMDLs adopted and 12 being developed for the San Joaquin River; and the expected improvement in lower San Joaquin 13 River average EC levels commensurate with the lower EC of the irrigation water deliveries from the 14 Delta.

Relative to Existing Conditions, Alternative 8 would not result in any substantial increases in longterm average EC levels in the SWP/CVP Export Service Areas. There would be no exceedance of the
EC objective at the Jones and Banks pumping plants. Average EC levels for the entire period modeled
would decrease at both plants and, thus, this alternative would not contribute to additional
beneficial use impairment related to elevated EC in the SWP/CVP Export Service Areas waters.
Rather, this alternative would improve long-term EC levels in the SWP/CVP Export Service Areas,
relative to Existing Conditions.

22 In the Plan Area, Alternative 8 would result in an increase in the frequency with which Bay-Delta 23 WQCP EC objectives are exceeded in the Sacramento River at Emmaton (agricultural objective; 16% 24 increase) and Prisoners Point (fish and wildlife objective; 32% increase) in the interior Delta for the 25 entire period modeled (1976–1991). The increased frequency of exceedance of the fish and wildlife 26 objective at Prisoners Point could contribute to adverse effects on aquatic life (specifically, indirect 27 adverse effects on striped bass spawning), though there is a high degree of uncertainty associated 28 with this impact. The increased frequency of the EC exceedance at Emmaton could contribute to 29 adverse effects on agricultural uses. Because EC is not bioaccumulative, the increases in long-term 30 average EC levels would not directly cause bioaccumulative problems in aquatic life or humans. The 31 western Delta is Clean Water Act section 303(d) listed for elevated EC and the increased frequency 32 of exceedance of EC objectives that would occur in this portion of the Delta could make beneficial 33 use impairment measurably worse. This impact is considered to be significant.

34 Further, relative to Existing Conditions, Alternative 8 could result in substantial increases in long-35 term average EC during the months of October through May in Suisun Marsh. The increases in longterm average EC levels that would occur in Suisun Marsh could further degrade existing EC levels 36 37 and thus contribute additionally to adverse effects on the fish and wildlife beneficial uses. Because 38 EC is not bioaccumulative, the increases in long-term average EC levels would not directly cause 39 bioaccumulative problems in wildlife. Suisun Marsh is Clean Water Act section 303(d) listed for 40 elevated EC and the increases in long-term average EC that would occur in the marsh could make 41 beneficial use impairment measurably worse. This impact is considered to be significant.

42 Implementation of Mitigation Measure WQ-11 along with a separate other commitment relating to

- 43 the potential increased costs associated with EC-related changes would reduce these effects. While
- 44 mitigation measures to reduce these water quality effects in affected water bodies to less-than-

- 1 significant levels are not available, implementation of Mitigation Measure WQ-11 is recommended
- 2 to attempt to reduce the effect that increased EC concentrations may have on Delta beneficial uses.
- 3 However, because the effectiveness of this mitigation measure to result in feasible measures for
- 4 reducing water quality effects is uncertain, this impact is considered to remain significant and
- 5 unavoidable. Please see Mitigation Measure WQ-11 under Impact WQ-11 in the discussion of
- 6 Alternative 1A.
- 7 In addition to and to supplement Mitigation Measure WQ-11, the BDCP proponents have
- 8 incorporated into the BDCP, as set forth in EIR/EIS Appendix 3B, Environmental Commitments, 9 AMMs, and CMs, a separate other commitment to address the potential increased water treatment 10 costs that could result from EC concentration effects on municipal, industrial and agricultural water 11 purveyor operations. Potential options for making use of this financial commitment include funding or providing other assistance towards acquiring alternative water supplies or towards modifying 12 13 existing operations when EC concentrations at a particular location reduce opportunities to operate 14 existing water supply diversion facilities. Please refer to Appendix 3B, Environmental Commitments, 15 AMMs, and CMs, for the full list of potential actions that could be taken pursuant to this commitment 16 in order to reduce the water quality treatment costs associated with water quality effects relating to 17 chloride, electrical conductivity, and bromide.

# Mitigation Measure WQ-11: Avoid, Minimize, or Offset, as Feasible, Reduced Water Quality Conditions

20 Please see Mitigation Measure WQ-11 under Impact WQ-11 in the discussion of Alternative 1A.

# Impact WQ-12: Effects on Electrical Conductivity Resulting from Implementation of CM2 CM21

- *NEPA Effects*: Effects of CM2–CM21 on EC under Alternative 8 would be the same as those discussed
   for Alternative 1A and are considered not to be adverse.
- *CEQA Conclusion*: CM2–CM21 proposed under Alternative 8 would be similar to conservation
   measures proposed under Alternative 1A. As such, effects on EC resulting from the implementation
   of CM2–CM21 would be similar to those previously discussed for Alternative 1A. This impact is
   considered to be less than significant. No mitigation is required.

# Impact WQ-13: Effects on Mercury Concentrations Resulting from Facilities Operations and Maintenance (CM1)

### 31 Upstream of the Delta

- Under Alternative 8, the magnitude and timing of reservoir releases and river flows upstream of the
   Delta in the Sacramento River watershed and eastside tributaries would be altered, relative to
   Existing Conditions and the No Action Alternative.
- 35 The Sacramento River at Freeport and San Joaquin River at Vernalis (as summarized for water
- 36 quality average concentrations in Tables 8-48 and 8-49) were examined for flow/concentration
- 37 relationships for mercury and methylmercury. No significant, predictive regression relationships
- 38 were discovered for mercury or methylmercury, except for total mercury with flow at Freeport
- 39 (monthly or annual) (Appendix 8I, Figures I-10 through I-13). Such a positive relationship between
- 40 total mercury and flow is to be expected based on the association of mercury with suspended
- 41 sediment and the mobilization of sediments during storm flows. However, the changes in flow in the
1 Sacramento River under Alternative 8 relative to Existing Conditions and the No Action Alternative 2 are not of the magnitude of storm flows, in which substantial sediment-associated mercury is 3 mobilized. Therefore mercury loading should not be substantially different due to changes in flow. 4 In addition, even though it may be flow-affected, total mercury concentrations remain well below 5 criteria at upstream locations. Any negligible changes in mercury concentrations that may occur in 6 the water bodies of the affected environment located upstream of the Delta would not be of 7 frequency, magnitude, and geographic extent that would adversely affect any beneficial uses or 8 substantially degrade the quality of these water bodies as related to mercury. Both waterborne 9 methylmercury concentrations and largemouth bass fillet mercury concentrations are expected to 10 remain above guidance levels at upstream of Delta locations, but will not change substantially 11 relative to Existing Conditions or the No Action Alternative due to changes in flows under 12 Alternative 8.

- 13 The upstream of Delta areas in the north will benefit from the implementation of the Cache Creek,
- 14Sulfur Creek, Harley Gulch, and Clear Lake Mercury TMDLs and the State Water Board's Statewide
- 15 Mercury Control Program. These projects will target specific sources of mercury and methylation
- upstream of the Delta and could result in net improvement to Delta mercury loading in the future.
   The implementation of these projects could help to ensure that upstream of Delta environments wil
- 17 The implementation of these projects could help to ensure that upstream of Delta environments will 18 not be substantially degraded for water quality with respect to mercury or methylmercury.

#### 19 **Delta**

Modeling scenarios included assumptions regarding how certain habitat restoration activities (CM2
and CM4) would affect Delta hydrodynamics, To the extent that restoration actions alter
hydrodynamics within the Delta region, which affects mixing of source waters, these effects are
included in this assessment of operations-related water quality changes (i.e., CM1). Other effects of
CM2-CM21 not attributable to hydrodynamics, for example, additional loading of a constituent to
the Delta, are discussed within the impact header for CM2-CM21. See section 8.3.1.3 for more
information.

27 The water quality impacts of waterborne concentrations of mercury and methylmercury and fish 28 tissue mercury concentrations were evaluated for 9 Delta locations. The analysis of percentage 29 change in assimilative capacity of waterborne total mercury of Alternative 8 relative to the 25 ng/L 30 ecological risk benchmark as compared to Existing Conditions showed the greatest decrease of 7% 31 for the Contra Costa Pumping Plant, and 6.9% at the same location for the No Action Alternative 32 (Figures 8-53a and 8-54a). Similarly, changes in methylmercury concentration are expected to be 33 relatively small. The greatest annual average methylmercury concentration for drought conditions 34 was 0.165 ng/L for the San Joaquin River at Buckley Cove, which was slightly higher than Existing 35 Conditions and slightly lower than the No Action Alternative (Appendix 8I, Figure I-9). All modeled 36 input concentrations exceeded the methylmercury TMDL guidance objective of 0.06 ng/L, therefore 37 percentage change in assimilative capacity was not evaluated for methylmercury.

- Fish tissue estimates show more substantial percentage increases in concentration and exceedance
   quotients for mercury at some Delta locations. The greatest changes in exceedance quotients
   relative to Existing Conditions and the No Action Alternative are 33–40% at the Contra Costa
- 41 Pumping Plant and 34–46% for Old River at Rock Slough (Figures 8-55a and 8-55b; Appendix 8I,
- 42 *Mercury*, Table I-15b). Because these increases are substantial, and it is evident that substantive
- 43 increases are expected at numerous locations throughout the Delta, these changes may be

measurable in the environment. See Appendix 8I for a discussion of the uncertainty associated with
 the fish tissue estimates.

#### 3 SWP/CVP Export Service Areas

The analysis of mercury and methylmercury in the SWP/CVP Export Service Areas was based on
concentrations estimated at the Banks and Jones pumping plants. Both waterborne total and
methylmercury concentrations for Alternative 8 are projected to be lower than Existing Conditions
and the No Action Alternative at the Jones and Banks pumping plants (Appendix 8I, Figures I-8 and
I-9). Therefore, mercury shows an increased assimilative capacity at these locations (Figures 8-53a
and 8-54a).

- The largest improvements in bass tissue mercury concentrations and exceedance quotients for
  Alternative 8, relative to Existing Conditions and the No Action Alternative at any location within the
  Delta are expected for the export pump locations (specifically, at Jones Pumping plant, 27%
  improvement relative to Existing Conditions, 31% relative to the No Action Alternative) (Figures 855a and 8-55b; Appendix 8I, Table I-15b).
- *NEPA Effects:* Based on the above discussion, the effects of mercury and methylmercury in
   comparison of Alternative 8 to the No Action Alternative (as waterborne and bioaccumulated forms)
   are considered to be adverse for the case of fish tissue bioaccumulation at some locations.
- *CEQA Conclusion*: Key findings discussed in the effects assessment provided above are summarized
   here, and are then compared to the CEQA thresholds of significance (defined in Section 8.3.2) for the
   purpose of making the CEQA impact determination for this constituent. For additional details on the
   effects assessment findings that support this CEQA impact determination, see the effects assessment
   discussion that immediately precedes this conclusion.
- Under Alternative 8, greater water demands and climate change would alter the magnitude and
  timing of reservoir releases and river flows upstream of the Delta in the Sacramento River
  watershed and eastside tributaries, relative to Existing Conditions. Concentrations of mercury and
  methylmercury upstream of the Delta will not be substantially different relative to Existing
  Conditions due to the lack of important relationships between mercury/methylmercury
  concentrations and flow for the major rivers.
- Methylmercury concentrations exceed criteria at all locations in the Delta and no assimilative
   capacity exists. Monthly average waterborne concentrations of total and methylmercury, over the
   period of record, are very similar to Existing Conditions, but showed notable increases at some
   locations. Estimates of fish tissue mercury concentrations show substantial increases would occur
   for several sites for Alternative 8, relative to Existing Conditions.
- Assessment of effects of mercury in the SWP and CVP Export Service Areas were based on effects on
   mercury concentrations and fish tissue mercury concentrations at the Banks and Jones pumping
   plants. The Banks and Jones pumping plants are expected to show increased assimilative capacity
   for waterborne mercury and decreased fish tissue concentrations of mercury for Alternative 8 as
   compared to Existing Conditions.
- 39 As such, this alternative is not expected to cause additional exceedance of applicable water quality
- 40 objectives/criteria by frequency, magnitude, and geographic extent that would cause adverse effects
- 41 on any beneficial uses of waters in the affected environment. However, increases in fish tissue
- 42 mercury concentrations are substantial, and changes in fish tissue mercury concentrations would

- 1 make existing mercury-related impairment in the Delta measurably worse. In comparison to
- 2 Existing Conditions, Alternative 8 would increase levels of mercury by frequency, magnitude, and
- 3 geographic extent such that the affected environment would be expected to have measurably higher
- 4 body burdens of mercury in aquatic organisms, thereby substantially increasing the health risks to
- 5 wildlife (including fish) or humans consuming those organisms.
- 6 This impact is considered to be significant. Feasible or effective actions to reduce the effects on 7 mercury resulting from CM1 are unknown. General mercury management measures through CM12, 8 or actions taken by other entities or programs such as TMDL implementation, may minimize or 9 reduce sources and inputs of mercury to the Delta and methylmercury formation. However, it is 10 uncertain whether this impact would be reduced to a level that would be less than significant as a 11 result of CM12 or other future actions. Therefore, the impact would be significant and unavoidable.

### 12 Impact WQ-14: Effects on Mercury Concentrations Resulting from Implementation of CM2 13 CM21

- 14 **NEPA Effects:** Some habitat restoration activities under Alternative 8 would occur on lands in the 15 Delta formerly used for irrigated agriculture. Tidal and other restoration proposed under 16 Alternative 8 have the potential to increase water residence times and increase accumulation of 17 organic sediments that are known to enhance methylmercury bioaccumulation in biota in the 18 restored habitat. Therefore, increases in mercury methylation in the habitat restoration areas is 19 possible but uncertain depending on the specific restoration design implemented at a particular 20 Delta location. Models to estimate the potential for methylmercury formation in restored areas are 21 not currently available. However, DSM2 modeling for Alternative 8 operations does incorporate 22 assumptions for certain habitat restoration activities proposed under CM2 and CM4 (see Section 23 8.3.1.3) that result in changes to Delta hydrodynamics compared to the No Action Alternative. These 24 modeled restoration assumptions provide some insight into potential hydrodynamic changes that 25 could be expected related to implementing CM2 and CM4 and are considered in the evaluation of the 26 potential for increased mercury and methylmercury concentrations under Alternative 8.
- CM12 addresses the potential for methylmercury bioaccumulation associated with restoration
   activities and acknowledges the uncertainties associated with mitigating or minimizing this
   potential effect. CM12 proposes project-specific mercury management plans for restoration actions
   that will incorporate relevant approaches recommended in Phase 1 Methylmercury TMDL control
   studies. Specific approaches recommended under CM12 that are intended to minimize or mitigate
   for potential increases in methylmercury bioaccumulation at future restoration sites include:
- Characterizing mercury, methylmercury, organic carbon, iron, and sulfate concentrations to
   better inform restoration design,
- Sequestering methylmercury at restoration sites using low intensity chemical dosing
   techniques,
- Minimizing microbial methylation associated with anoxic conditions by reducing the amount of
   organic material at a restoration site,
- Designing restoration sites to enhance photo degeneration that converts methylmercury into a
   biologically unavailable, inorganic form of mercury,
- Remediating restoration site soils with iron to reduce methylation in sulfide rich soils, and

- Considering capping mercury laden sediments, where possible to reduce methylation potential at a site.
- Because of the uncertainties associated with site-specific estimates of methylmercury
  concentrations and the uncertainties in source modeling and tissue modeling, the effectiveness of
  methylmercury management proposed under CM12 to reduce methylmercury concentrations would
  need to be evaluated separately for each restoration effort, as part of design and implementation.
  Because of this uncertainty and the known potential for methylmercury creation in the Delta this
  potential effect of implementing CM2-CM21 is considered adverse.
- 9 **CEQA** Conclusion: There would be no substantial, long-term increase in mercury or methylmercury 10 concentrations or loads in the rivers and reservoirs upstream of the Delta or the waters exported to 11 the CVP and SWP service areas due to implementation of CM2–CM21 relative to Existing Conditions. 12 However, uptake of mercury from water and/or methylation of inorganic mercury may increase to 13 an unquantified degree as part of the creation of new, marshy, shallow, or organic-rich restoration 14 areas. Methylmercury is 303(d)-listed within the affected environment, and therefore any potential 15 measurable increase in methylmercury concentrations would make existing mercury-related 16 impairment measurably worse. Because mercury is bioaccumulative, increases in water-borne 17 mercury or methylmercury that could occur in some areas could bioaccumulate to somewhat 18 greater levels in aquatic organisms and would, in turn, pose health risks to fish, wildlife, or humans. 19 Design of restoration sites under Alternative 8 would be guided by CM12 which requires 20 development of site specific mercury management plans as restoration actions are implemented. 21 The effectiveness of minimization and mitigation actions implemented according to the mercury 22 management plans is not known at this time although the potential to reduce methylmercury 23 concentrations exists based on current research. Although the BDCP will implement CM12 with the 24 goal to reduce this potential effect the uncertainties related to site specific restoration conditions 25 and the potential for increases in methylmercury concentrations in the Delta result in this potential 26 impact being considered significant. No mitigation measures would be available until specific 27 restoration actions are proposed. Therefore this programmatic impact is considered significant and 28 unavoidable.

## Impact WQ-15: Effects on Nitrate Concentrations Resulting from Facilities Operations and Maintenance (CM1)

#### 31 Upstream of the Delta

- For the same reasons stated for the No Action Alternative, Alternative 8 would have negligible, if any, impact on nitrate concentrations in the rivers and reservoirs upstream of the Delta in the Sagramente Biver watershed relative to Existing Conditions and the No Action Alternative
- 34 Sacramento River watershed relative to Existing Conditions and the No Action Alternative.
- 35 Under Alternative 8, modeling indicates that long-term annual average flows on the San Joaquin
- River would decrease by an estimated 6%, relative to Existing Conditions, and would remain
- 37 virtually the same relative to No Action (Appendix 5A, *BDCP/California WaterFix FEIR/FEIS*
- *Modeling Technical Appendix*). Given these relatively small decreases in flows and the weak
   correlation between nitrate and flows in the San Joaquin River (see Appendix 8I, *Nitrate*, Figure 2), i
- correlation between nitrate and flows in the San Joaquin River (see Appendix 8J, *Nitrate*, Figure 2), it
   is expected that nitrate concentrations in the San Joaquin River would be minimally affected, if at all,
- 41 by changes in flow rates under Alternative 8.
- Any negligible changes in nitrate-N concentrations that may occur in the water bodies of the affected
   environment located upstream of the Delta would not be of frequency, magnitude and geographic

extent that would adversely affect any beneficial uses or substantially degrade the quality of these
 water bodies, with regards to nitrate.

#### 3 Delta

4 Modeling scenarios included assumptions regarding how certain habitat restoration activities (CM2

- 5 and CM4) would affect Delta hydrodynamics, To the extent that restoration actions alter
- 6 hydrodynamics within the Delta region, which affects mixing of source waters, these effects are
- 7 included in this assessment of operations-related water quality changes (i.e., CM1). Other effects of
- 8 CM2-CM21 not attributable to hydrodynamics, for example, additional loading of a constituent to
- 9 the Delta, are discussed within the impact header for CM2–CM21. See section 8.3.1.3 for more10 information.
- 11 Results of the mixing calculations indicate that under Alternative 8, relative to Existing Conditions 12 and the No Action Alternative, nitrate concentrations throughout the Delta are anticipated to remain 13 low (<1.4 mg/L-N) relative to adopted objectives (Appendix 8J, Nitrate, Tables 28 and 29). Long-14 term average nitrate concentrations are anticipated to increase at most locations in the Delta. The 15 increase would be greatest at Franks Tract, Old River at Rock Slough, and Contra Costa Pumping 16 Plant #1 (all >85% increase). Long-term average concentrations were estimated to increase to 0.68, 17 1.06 and 1.13 mg/L-N for Franks Tract, Old River at Rock Slough, and Contra Costa Pumping 18 Plant#1, respectively, due primarily to increased San Joaquin River water percentage at these 19 locations (see Appendix 8D. Source Water Fingerprinting Results). Although changes at specific Delta 20 locations and for specific months may be substantial on a relative basis, the absolute concentration 21 of nitrate in Delta waters would remain low (<1.4 mg/L-N) in relation to the drinking water MCL of 22 10 mg/L-N, as well as all other thresholds identified in Table 8-50. No additional exceedances of the 23 MCL are anticipated at any location (Appendix 8], Table 28). On a monthly average basis and on a 24 long term annual average basis, for all modeled years and for the drought period (1987–1991) only, 25 use of assimilative capacity available under Existing Conditions and the No Action Alternative, 26 relative to the drinking water MCL of 10 mg/L-N, was up to approximately 13% at Old River at Rock 27 Slough and Contra Costa Pumping Plant #1, and averaged approximately 6% on a long-term average 28 basis (Appendix 8], Table 30). Similarly, the use of available assimilative capacity at Franks Tract 29 was up to approximately 6%, and averaged 3% over the long term. The concentrations estimated for 30 these locations would not increase the likelihood of exceeding the 10 mg/L-N MCL, nor would they 31 increase the risk for adverse effects to beneficial uses. At all other locations, use of assimilative 32 capacity was negligible (<5%) (Appendix 8J, Table 30).
- Nitrate concentrations will likely be higher than the modeling results indicate in certain locations.
   This includes in the Sacramento River between Freeport and Mallard Island and other areas in the
   Delta downstream of Freeport that are influenced by Sacramento River water. These increases are
   associated with ammonia and nitrate that are discharged from the SRWTP, which are not included in
   the modeling.
- Under Existing Conditions, most of the ammonia discharged from the SRWTP is converted to nitrate downstream of the facility's discharge at Freeport, and thus, nitrate concentrations under Existing Conditions in these areas are expected to be higher than the modeling predicts, the increase becoming greater with increasing distance downstream. However, the increase in nitrate concentrations downstream of the SRWTP is expected to be small—the existing increase appears to be from approximately 0.1 mg/L-N to approximately 0.4–0.5 mg/L-N over this reach,

- 1 due to approximately a 1:1 conversion of ammonia-N to nitrate-N (Central Valley Water Board 2 2010a:32).
- 3 Under Alternative 8, the planned upgrades to the SRWTP, which include nitrification/partial 4 denitrification, would substantially decrease ammonia concentrations in the discharge, but 5 would increase nitrate concentrations in the discharge up to 10 mg/L-N, which is substantially 6 higher than under Existing Conditions.
- 7 Overall, under Alternative 8, the nitrogen load from the SRWTP discharge is expected to 8 decrease (by up to 50%), relative to Existing Conditions, due to nitrification/partial 9 dentrification ugrades at the SRWTP facility. Thus, while concentrations of nitrate downstream 10 of the facility are expected to be higher than modeling results indicate for both Existing Conditions and Alternative 8, the increase is expected to be greater under Existing Conditions 11 12 than for Alternative 8 due to the upgrades that are assumed under Alternative 8.
- 13 The other areas in which nitrate concentrations will be higher than the modeling results indicate are 14 immediately downstream of other wastewater treatment plants that practice nitrification, but not 15 denitrification (e.g., City of Rio Vista Beach WWTF, Town of Discovery Bay WWTF, City of Stockton 16 RWCF). For all such facilities in the Delta, the Regional Water Boards have issued NPDES permits 17 that allow discharge of wastewater containing nitrate into the Delta, and under these permits, the 18 State has determined that no beneficial uses are adversely affected by the discharge, and that the 19 discharger's use of available assimilative capacity of the water body is acceptable. When dilution is 20 necessary in order for the discharge to be in compliance with the Basin Plans (which incorporate the 21 10 mg/L-N MCL by reference), not all of the assimilative capacity of the receiving water is granted to 22 the discharger. Thus, limited decreases in flows are not anticipated to result in systemic 23 exceedances of the MCLs by these POTWs. Furthermore, NPDES permits are renewed on a 5-year 24 basis, and thus, if under changes in flows, dilution was no longer sufficient to maintain nitrate below 25 the MCL in the receiving water, the NPDES permit renewal process would address such cases.
- 26 Therefore, any increases in nitrate-N concentrations that may occur at certain locations within the 27 Delta would not be of frequency, magnitude and geographic extent that would adversely affect any 28 beneficial uses or substantially degrade the water quality at these locations, with regards to nitrate.

#### 29 SWP/CVP Export Service Areas

- 30 Assessment of effects of nitrate in the SWP and CVP Export Service Areas is based on effects on 31 nitrate-N at the Banks and Jones pumping plants.
- 32 Results of the mixing calculations indicate that under Alternative 8, relative to Existing Conditions 33 and the No Action Alternative, nitrate concentrations at Banks and Jones pumping plants are 34 anticipated to decrease on a long-term average annual basis (Appendix 8], Nitrate, Tables 28 and 35 29). During the late summer, particularly in the drought period assessed, concentrations are 36 expected to increase, but the absolute value of these changes (i.e., in mg/L-N) is small. Additionally, 37 given the many factors that contribute to potential algal blooms in the SWP and CVP canals within 38 the Export Service Area, and the lack of studies that have shown a direct relationship between 39 nutrient concentrations in the canals and reservoirs and problematic algal blooms in these water 40 bodies, there is no basis to conclude that these small (i.e., generally <0.5 mg/L-N), seasonal increases in nitrate concentrations would increase the potential for problem algal blooms in the SWP and CVP 41 42 Export Service Area. No additional exceedances of the MCL are anticipated (Appendix 8], Nitrate, 43
- Table 28). On a monthly average basis and on a long term annual average basis, for all modeled

- 1 years and for the drought period (1987–1991) only, use of assimilative capacity available under
- 2 Existing Conditions and the No Action Alternative, relative to the 10 mg/L-N MCL, was negligible for
- 3 both Banks and Jones pumping plants (Appendix 8J, Table 30).
- Any increases in nitrate-N concentrations that may occur in water exported via Banks and Jones
  pumping plants are not expected to result in adverse effects to beneficial uses or substantially
  degrade the quality of exported water, with regards to nitrate.
- *NEPA Effects*: In summary, based on the discussion above, the effects on nitrate from implementing
   CM1 are considered to be not adverse.
- *CEQA Conclusion:* Key findings discussed in the effects assessment provided above are summarized
   here, and are then compared to the CEQA thresholds of significance (defined in Section 8.3.2) for the
   purpose of making the CEQA impact determination for this constituent. For additional details on the
   effects assessment findings that support this CEQA impact determination, see the effects assessment
   discussion that immediately precedes this conclusion.
- 14 Nitrate-N concentrations are generally low in the reservoirs and rivers of the watersheds, owing to 15 substantial dilution available for point sources and the lack of substantial nonpoint sources of 16 nitrate-N upstream of the SRWTP in the Sacramento River watershed, and in the watersheds of the 17 eastern tributaries (Cosumnes, Mokelumne, and Calaveras Rivers). Although higher in the San 18 Joaquin River watershed, nitrate-N concentrations are not well-correlated with flow rates. 19 Consequently, any modified reservoir operations and subsequent changes in river flows under 20 Alternative 8, relative to Existing Conditions, are expected to have negligible, if any, effects on 21 reservoir and river nitrate-N concentrations upstream of Freeport in the Sacramento River 22 watershed and upstream of the Delta in the San Joaquin River watershed.
- 23 In the Delta, results of the mixing calculations indicate that under Alternative 8, relative to Existing 24 Conditions, long-term average nitrate concentrations are anticipated to increase at most locations. 25 The increase would be greatest at Franks Tract, Old River at Rock Slough, and Contra Costa Pumping 26 Plant #1 (all >85% increase), due primarily to increased San Joaquin River water percentage at 27 these locations. However, nitrate concentrations throughout the Delta are anticipated to remain low 28 (<1.4 mg/L-N) relative to adopted objectives, and no additional exceedances of the MCL are 29 anticipated at any location. Use of assimilative capacity at locations throughout the Delta (up to 30 13%) did not result in concentrations that would increase the likelihood of exceeding the 10 mg/L-N 31 MCL, nor would they increase the risk for adverse effects to beneficial uses.
- 32 Assessment of effects of nitrate in the SWP and CVP Export Service Areas is based on effects on 33 nitrate-N concentrations at the Banks and Jones pumping plants. Results of the mixing calculations 34 indicate that under Alternative 8, relative to Existing Conditions, long-term average nitrate 35 concentrations at Banks and Jones pumping plants are anticipated to decrease. No additional 36 exceedances of the MCL are anticipated. Monthly average use of assimilative capacity available 37 under Existing Conditions, relative to the MCL, for both Banks and Jones pumping plants in drought 38 conditions was at times >50%, but the absolute value of these changes (i.e., in mg/L-N) was small. 39 Additionally, given the many factors that contribute to potential algal blooms in the SWP and CVP 40 canals within the Export Service Area, and the lack of studies that have shown a direct relationship 41 between nutrient concentrations in the canals and reservoirs and problematic algal blooms in these 42 water bodies, there is no basis to conclude that these small (i.e., generally <0.3 mg/L-N), seasonal 43 increases in nitrate concentrations would increase the potential for problem algal blooms in the 44 SWP and CVP Export Service Area.

- 1 Based on the above, this alternative is not expected to cause additional exceedance of applicable
- 2 water quality objectives/criteria by frequency, magnitude, and geographic extent that would cause
- 3 adverse effects on any beneficial uses of waters in the affected environment. No long-term water
- 4 quality degradation is expected to occur such that exceedance of criteria is more likely or such that
- 5 there is an increased risk of adverse impacts to beneficial uses. Nitrate is not 303(d) listed within
- the affected environment and thus any increases that may occur in some areas and months would
   not make any existing nitrate-related impairment measurably worse because no such impairments
- 8 currently exist. Because nitrate is not bioaccumulative, increases that may occur in some areas and
- 9 months would not bioaccumulate to greater levels in aquatic organisms that would, in turn, pose
- 10 substantial health risks to fish, wildlife, or humans. This impact is considered to be less than
- 11 significant. No mitigation is required.

# Impact WQ-16: Effects on Nitrate Concentrations Resulting from Implementation of CM2 CM21

- *NEPA Effects*: Effects of CM2-CM21 on nitrate under Alternative 8 would be the same as those
   discussed for Alternative 1A and are considered not to be adverse.
- 16 *CEQA Conclusion*: CM2–CM21 proposed under Alternative 8 would be similar to conservation
- measures proposed under Alternative 1A. As such, effects on nitrate resulting from the
   implementation of CM2-CM21 would be similar to those previously discussed for Alternative 1A.
- 19 This impact is considered to be less than significant. No mitigation is required.

# Impact WQ-17: Effects on Dissolved Organic Carbon Concentrations Resulting from Facilities Operations and Maintenance (CM1)

### 22 Upstream of the Delta

23 Under Alternative 8, there would be no substantial change to the sources of DOC within the 24 watersheds upstream of the Delta. Moreover, long-term average flow and DOC levels in the 25 Sacramento River at Hood and San Joaquin River at Vernalis are poorly correlated. Thus changes in 26 system operations and resulting reservoir storage levels and river flows would not be expected to 27 cause a substantial long-term change in DOC concentrations in the water bodies upstream of the 28 Delta. Any negligible changes in DOC levels in water bodies upstream of the Delta under 29 Alternative 8, relative to Existing Conditions and the No Action Alternative, would not be of 30 sufficient frequency, magnitude and geographic extent that would adversely affect any beneficial 31 uses or substantially degrade the quality of these water bodies, with regards to DOC.

- 32 Delta
- Modeling scenarios included assumptions regarding how certain habitat restoration activities (CM2
   and CM4) would affect Delta hydrodynamics, To the extent that restoration actions alter
   hydrodynamics within the Delta region, which affects mixing of source waters, these effects are
   included in this assessment of operations-related water quality changes (i.e., CM1). Other effects of
   CM2-CM21 not attributable to hydrodynamics, for example, additional loading of a constituent to
   the Delta, are discussed within the impact header for CM2-CM21. See section 8.3.1.3 for more
   information.
- 40 Under Alternative 8 relative to Existing Conditions, the geographic extent of effects pertaining to
   41 long-term average DOC concentrations in the Delta would be similar to that previously described for

1 Alternative 1A, although the magnitude of predicted long-term increase and relative frequency of 2 concentration threshold exceedances would be substantially greater. Modeled effects would be 3 greatest at Franks Tract, Rock Slough, and Contra Costa PP No. 1., where for the 16-year hydrologic 4 period and the modeled drought period, long-term average concentration increases ranging from 5 0.7-1.1 mg/L would be predicted ( $\leq 32\%$  net increase), resulting in long-term average DOC 6 concentrations greater than 4 mg/L at Rock Slough and Contra Costa PP No. 1 (Appendix 8K, Organic 7 Carbon, DOC Table 9). Increases in long-term average concentrations would correspond to more 8 frequent concentration threshold exceedances, with the greatest change occurring at Rock Slough 9 and Contra Costa PP No. 1 locations. For Rock Slough, long-term average DOC concentrations 10 exceeding 3 mg/L would increase from 52% under Existing Conditions to 90% under the Alternative 11 8 (an increase from 47% to 88% for the drought period), and concentrations exceeding 4 mg/L 12 would increase from 30% to 48% (32% to 57% for the drought period). For Contra Costa PP No. 1, 13 long-term average DOC concentrations exceeding 3 mg/L would increase from 52% under Existing 14 Conditions to 93% under Alternative 8 (45% to 95% for the drought period), and concentrations 15 exceeding 4 mg/L would increase from 32% to 55% (35% to 60% for the drought period). Relative 16 change in frequency of threshold exceedance for other assessment locations would be similar or 17 less. This comparison to Existing Conditions reflects changes in DOC due to both Alternative 8 18 operations (including north Delta intake capacity of 9,000 cfs and numerous other components of 19 Operational Scenario F) and climate change/sea level rise.

- 20 In comparison, Alternative 8 relative to the No Action Alternative would generally result in a 21 magnitude of change similar to that discussed for the comparison to Existing Conditions. Maximum 22 increases of 0.7-1.0 mg/L DOC (i.e.,  $\leq 27\%$ ) would be predicted at Franks Tract, Rock Slough, and 23 Contra Costa PP No. 1 relative to No Action Alternative (Appendix 8K, Organic Carbon, DOC Table 9). 24 Threshold concentration exceedance frequency trends would also be similar to those discussed for 25 the Existing Conditions comparison, with exception to the predicted 4 mg/L exceedance frequency 26 at Buckley Cove. In comparison to the No Action Alternative, the frequency which long-term average 27 DOC concentrations exceeded 4 mg/L at Buckley Cove would increase from 27% to 32% (42% to 28 58% for the modeled drought period). Unlike the comparison to Existing Conditions, this 29 comparison to the No Action Alternative reflects changes in DOC due only to Alternative 8 30 operations.
- 31 The increases in long-term average DOC concentrations estimated to occur at Franks Tract, Rock 32 Slough, and Contra Costa PP No. 1 are considered substantial and could potentially trigger 33 significant changes in drinking water treatment plant design or operations. In particular, assessment 34 locations at Rock Slough and Contra Costa PP No. 1 represent municipal intakes servicing existing 35 drinking water treatment plants. Under Alternative 8, drinking water treatment plants obtaining 36 water from these interior Delta locations would likely need to upgrade existing treatment systems in 37 order to achieve EPA Stage 1 Disinfectants and Disinfection Byproduct Rule action thresholds. While 38 treatment technologies sufficient to achieve the necessary DOC removals exist, implementation of 39 such technologies would likely require substantial investment in new or modified infrastructure.
- 40 Relative to existing and No Action Alternative conditions, Alternative 8 would lead to predicted
- 41 improvements in long-term average DOC concentrations at Barker Slough, as well as Banks and
- 42 Jones pumping plants (discussed below). Predicted long-term average DOC concentrations at Barker
- 43 Slough would decrease ≤0.1 mg/L, depending on baseline conditions comparison and modeling
- 44 period.

#### 1 SWP/CVP Export Service Areas

2 Under Alternative 8, modeled long-term average DOC concentrations would decrease at Banks and 3 Jones pumping plants for both the modeled 16-year hydrologic period and the modeled drought 4 period. Modeled decreases would generally be similar between Existing Conditions and the No 5 Action Alternative. Relative to Existing Conditions, long-term average DOC concentrations at Banks 6 would be predicted to decrease by 1.0 mg/L (1.2 mg/L during drought period) (Appendix 8K, 7 Organic Carbon, DOC Table 9). At Jones, long-term average DOC concentrations would be predicted 8 to decrease by 1.0 mg/L (1.1 mg/L during drought period). Such substantial improvement in long-9 term average DOC concentrations would include fewer exceedances of concentration thresholds. 10 Average DOC concentrations exceeding the 2 mg/L concentration threshold would decrease from 11 100% under Existing Conditions and the No Action Alternative to 63% at Banks and 61% at Jones 12 under Alternative 8 (62% and 57%, respectively during the drought period), while concentrations 13 exceeding 4 mg/L would nearly be eliminated (i.e.,  $\leq 17\%$  exceedance frequency). Such modeled 14 improvement would correspond to substantial improvement in Export Service Areas water quality, 15 respective to DOC.

16 Similar to the discussion pertaining to the No Action Alternative, maintenance of SWP and CVP

facilities under Alternative 8 would not be expected to create new sources of DOC or contribute
towards a substantial change in existing sources of DOC in the affected area. Maintenance activities
would not be expected to cause any substantial change in long-term average DOC concentrations
such that MUN beneficial uses, or any other beneficial use, would be adversely affected.

21 **NEPA Effects:** In summary, Alternative 8, relative to the No Action Alternative, would not cause a 22 substantial long-term change in DOC concentrations in the water bodies upstream of the Delta. 23 Long-term average DOC concentrations at Banks and Jones pumping plants are predicted to decrease by as much as 1.3 mg/L, while long-term average DOC concentrations for some Delta 24 25 interior locations, including Franks Tract, Rock Slough and Contra Costa PP #1, are predicted to 26 increase by as much as 1.0 mg/L. Resultant substantial changes in long-term average DOC at these 27 Delta interior locations could necessitate changes in water treatment plant operations or require 28 treatment plant upgrades in order to maintain DBP compliance, and thus would constitute an 29 adverse effect on water quality and MUN beneficial uses. Mitigation Measure WQ-17 is available to 30 reduce these effects.

31 **CEQA Conclusion:** Key findings discussed in the effects assessment provided above are summarized 32 here, and are then compared to the CEQA thresholds of significance (defined in Section 8.3.2) for the 33 purpose of making the CEQA impact determination for this constituent. For additional details on the 34 effects assessment findings that support this CEQA impact determination, see the effects assessment 35 discussion that immediately precedes this conclusion.

- While greater water demands under the Alternative 8 would alter the magnitude and timing of
  reservoir releases north, south and east of the Delta, these activities would have no substantial effect
  on the various watershed sources of DOC. Moreover, long-term average flow and DOC at Sacramento
  River at Hood and San Joaquin River at Vernalis are poorly correlated; therefore, changes in river
  flows would not be expected to cause a substantial long-term change in DOC concentrations
  upstream of the Delta.
- Relative to Existing Conditions, Alternative 8 would result in substantial increases (i.e., 0.7–1.1
  mg/L) in long-term average DOC concentrations at some Delta interior locations, and would be
  greatest at Franks Tract, Rock Slough, and Contra Costa PP No. 1. At these locations the predicted

- 1 changes in DOC would substantially increase the frequency with which long-term average
- 2 concentrations exceeds 2, 3, or 4 mg/L. Drinking water treatment plants obtaining water from these
- 3 interior Delta locations would likely need to upgrade existing treatment systems in order to achieve
- EPA Stage 1 Disinfectants and Disinfection Byproduct Rule action thresholds. Such predicted
   magnitude change in long-term average DOC concentrations would represent a substantially
- 6 increased risk for adverse effects on existing MUN beneficial.
- The assessment of Alternative 8 effects on DOC in the SWP/CVP Export Service Areas is based on
   assessment of changes in DOC concentrations at Banks and Jones pumping plants. Relative to
- 9 Existing Conditions, long-term average DOC concentrations would decrease by as much as 1.2 mg/L
- 10 at Banks and Jones pumping plants. The frequency with which long-term average DOC
- 11 concentrations would exceed 2, 3, or 4 mg/L would be substantially reduced, where predicted
   12 exceedances of >4 mg/L would be nearly eliminated (i.e., ≤17% exceedance frequency). As a result,
   13 substantial improvement in DOC-related water quality would be predicted in the SWP/CVP Export
   14 Service Areas.
- 15 Based on the above, Alternative 8 operation and maintenance would not result in any substantial 16 change in long-term average DOC concentration upstream of the Delta. Furthermore, under 17 Alternative 8, water exported from the Delta to the SWP/CVP service area would be substantially 18 improved relative to DOC. DOC is not bioaccumulative, therefore change in long-term average DOC 19 concentrations would not directly cause bioaccumulative problems in aquatic life or humans. 20 Additionally, DOC is not a constituent related to any 303(d) listings. Nevertheless, new and modified 21 conveyance facilities proposed under Alternative 8 would result in a substantial increase in long-22 term average DOC concentrations (i.e., 0.7-1.1 mg/L, equivalent to  $\leq 32\%$  relative increase) at 23 Franks Tract, Rock Slough, and Contra Costa PP No.1. In particular, under Alternative 8, model 24 predicted long-term average DOC concentrations would be greater than 4 mg/L at Rock Slough and 25 Contra Costa PP No. 1 with commensurate substantial increases in the frequency with which 26 average DOC concentrations exceed 2, 3, and 4 mg/L levels. Drinking water treatment plants 27 obtaining water from these interior Delta locations would likely need to upgrade existing treatment 28 systems in order to achieve EPA Stage 1 Disinfectants and Disinfection Byproduct Rule action 29 thresholds. Therefore, such a magnitude change in long-term average DOC concentrations would 30 represent a substantially increased risk for adverse effects on existing MUN beneficial uses at Rock 31 Slough and Contra Costa PP No. 1 should such treatment upgrades not be undertaken. The impact is 32 considered significant and mitigation is required. While Mitigation Measure WQ-17 is available to 33 partially reduce this impact of DOC, the feasibility and effectiveness of this mitigation measure is 34 uncertain and implementation would not necessarily reduce the identified impact to a level that 35 would be less than significant, and therefore it is significant and unavoidable.

## 36Mitigation Measure WQ-17: Consult with Delta Water Purveyors to Identify Means to37Avoid, Minimize, or Offset Increases in Long-Term Average DOC Concentrations

38 Please see Mitigation Measure WQ-17 under Impact WQ-17 in the discussion of Alternative 6A.

### Impact WQ-18: Effects on Dissolved Organic Carbon Concentrations Resulting from Implementation of CM2-CM21

- 41 *NEPA Effects*: CM2–CM21 under Alternative 8 would be similar to conservation measures under
- 42 Alternative 1A. Effects on DOC resulting from the implementation of CM2–CM21 would be similar to
- 43 those previously discussed for Alternative 1A. In total, CM4–CM7 and CM10 could contribute

- 1 substantial amounts of DOC to raw drinking water supplies, largely depending on final design and
- 2 operational criteria for the related restoration activities. Substantially increased long-term average
- 3 DOC in raw water supplies could lead to a need for treatment plant upgrades in order to
- 4 appropriately manage DBP formation in treated drinking water. This potential for future DOC
- 5 increases would lead to substantially greater associated risk of long-term adverse effects on the
- 6 MUN beneficial use.
- 7 In summary, the habitat restoration elements of CM4–CM7 and CM10 under Alternative 8 would
- 8 present new localized sources of DOC to the study area, and in some circumstances would substitute
- 9 for existing sources related to replaced agriculture. Depending on localized hydrodynamics and 10 proximity to municipal drinking water intakes, such restoration activities could contribute
- substantial amounts of DOC to municipal raw water. Substantial increases in municipal raw water
   DOC could necessitate changes in water treatment plant operations or require treatment plant
   upgrades in order to maintain DBP compliance, and thus would constitute an adverse effect on
- 14 water quality. Mitigation Measure WQ-18 is available to reduce these effects.
- *CEQA Conclusion*: Effects of CM4–CM7 and CM10 on DOC under Alternative 8 are similar to, and
   possibly greater than, those discussed for Alternative 1A. Similar to the discussion for Alternative
   1A, this impact is considered to be significant. It is uncertain whether implementation of Mitigation
   Measure WQ-18 would reduce identified impacts to a less-than-significant level. Hence, this impact
   remains significant and unavoidable.
- 20 In addition to and to supplement Mitigation Measure WO-18, the BDCP proponents have 21 incorporated into the BDCP, as set forth in EIR/EIS Appendix 3B, Environmental Commitments, 22 AMMs, and CMs, a separate other commitment to address the potential increased water treatment 23 costs that could result from DOC concentration effects on municipal and industrial water purveyor 24 operations. Potential options for making use of this financial commitment include funding or 25 providing other assistance towards implementing treatment for DOC and/or DBPs or DOC source 26 control strategies. Please refer to Appendix 3B, Environmental Commitments, AMMs, and CMs, for the 27 full list of potential actions that could be taken pursuant to this commitment in order to reduce the 28 water quality treatment costs associated with water quality effects relating to DOC.
- 29Mitigation Measure WQ-18: Design Wetland and Riparian Habitat Features to Minimize30Effects on Municipal Intakes
- 31 Please see Mitigation Measure WQ-18 under Impact WQ-18 in the discussion of Alternative 1A.

## Impact WQ-19: Effects on Pathogens Resulting from Facilities Operations and Maintenance (CM1)

- 34 *NEPA Effects*: Effects of CM1 on pathogens under Alternative 8 would be the same as those
   35 discussed for Alternative 1A and are considered to not be adverse.
- *CEQA Conclusion*: Effects of CM1 on pathogens under Alternative 8 would be the same as those
   discussed for Alternative 1A, and are summarized here, then compared to the CEQA thresholds of
   significance (defined in Section 8.3.2) for the purpose of making the CEQA impact determination for
   this constituent. For additional details on the effects assessment findings that support this CEQA
   impact determination, see the effects assessment discussion under Alternative 1A.
- 41River flow rate and reservoir storage reductions that would occur due to implementation of CM142(water facilities and operations) under Alternative 8, relative to Existing Conditions, would not be

expected to result in a substantial adverse change in pathogen concentrations in the reservoirs and
 rivers upstream of the Delta, given the small magnitude of urban runoff contributions relative to the
 magnitude of river flows, that pathogen concentrations in the rivers have a minimal relationship to
 river flow rate, and the expected reduced pollutant loadings in response to NPDES stormwater related regulations.

6 It is expected there would be no substantial change in Delta pathogen concentrations in response to 7 a shift in the Delta source water percentages under this alternative or substantial degradation of 8 these water bodies, with regard to pathogens. This conclusion is based on the Pathogens Conceptual 9 Model, which found that pathogen sources in close proximity to a Delta site appear to have the 10 greatest influence on pathogen levels at the site, rather than the primary source(s) of water to the 11 site. In-Delta potential pathogen sources, including water-based recreation, tidal habitat, wildlife, 12 and livestock-related uses, would continue under this alternative.

- 13 In the SWP/CVP Export Service Areas waters, relative to Existing Conditions, an increased
- 14 proportion of water coming from the Sacramento River would not adversely affect beneficial uses in
- 15 the SWP/CVP Export Service Areas. The pathogen levels in the Sacramento River are similar to or
- 16 lower than the water diverted at the Delta export pumps. Further, it is localized sources of
- pathogens that appear to have the greatest influence on concentrations. Thus, an increased
   proportion of Sacramento River water diverted to the SWP/CVP Export Service Areas would result
- 19 in minimal changes in pathogen levels in the SWP/CVP Export Service Areas waters.
- 20 Therefore, this alternative is not expected to cause additional exceedance of applicable water quality 21 objectives by frequency, magnitude, and geographic extent that would cause adverse effects on any 22 beneficial uses of waters in the affected environment. Because pathogen concentrations are not 23 expected to increase substantially, no long-term water quality degradation for pathogens is 24 expected to occur and, thus, no adverse effects on beneficial uses would occur. The San Joaquin 25 River in the Stockton Deep Water Ship Channel is Clean Water Act section 303(d) listed for 26 pathogens. Because no measurable increase in Deep Water Ship Channel pathogen concentrations 27 are expected to occur on a long-term basis, further degradation and impairment of this area is not 28 expected to occur. Finally, pathogens are not bioaccumulative constituents. This impact is 29 considered to be less than significant. No mitigation is required.

#### 30 Impact WQ-20: Effects on Pathogens Resulting from Implementation of CM2-CM21

- 31 *NEPA Effects*: Effects of CM2–CM21 on pathogens under Alternative 8 would be the same as those
   32 discussed for Alternative 1A and are considered to not be adverse.
- *CEQA Conclusion*: CM2–CM21 proposed under Alternative 8 would be similar to conservation
   measures proposed under Alternative 1A. As such, effects on pathogens resulting from the
   implementation of CM2–CM21 would be similar to those previously discussed for Alternative 1A.
   This impact is considered to be less than significant. No mitigation is required.

### Impact WQ-21: Effects on Pesticide Concentrations Resulting from Facilities Operations and Maintenance (CM1)

#### 39 Upstream of the Delta

- 40 For the same reasons stated for the No Action Alternative, under Alternative 8 no specific operations
- 41 or maintenance activity of the SWP or CVP would substantially drive a change in pesticide use, and

thus pesticide sources would remain unaffected upstream of the Delta. Nevertheless, changes in the
 timing and magnitude of reservoir releases could have an effect on available dilution capacity along
 river segments such as the Sacramento, Feather, American, and San Joaquin Rivers.

4 Under Alternative 8, winter (November–March) and summer (April–October) season average flow 5 rates on the Sacramento River at Freeport, American River at Nimbus, Feather River at Thermalito 6 and the San Joaquin River at Vernalis would change. Relative to existing condition and the No Action 7 Alternative, seasonal average flow rates on the Sacramento would decrease no more than 8% during 8 the summer and 1% during the winter (Appendix 8L, Pesticides, Tables 1–4). On the Feather River, 9 average flow rates would decrease no more than 18% during the summer, but would increase as 10 much as 30% in the winter. American River average flow rates would decrease by as much as 15% 11 in the summer but would increase by as much as 5% in the winter. Seasonal average flow rates on 12 the San Joaquin River would decrease by as much as 12% in the summer, but increase by as much as 13 1% in the winter. For the same reasons stated for the No Action Alternative, decreased seasonal 14 average flow of  $\leq 18\%$  is not considered to be of sufficient magnitude to substantially increase 15 pesticide concentrations or alter the long-term risk of pesticide-related toxicity to aquatic life, nor 16 adversely affect other beneficial uses of water bodies upstream of the Delta.

#### 17 **Delta**

Sources of diuron, OP and pyrethroid insecticides to the Plan Area include direct input of surface
 runoff from in-Delta agriculture and Delta urbanized areas as well as inputs from rivers upstream of
 the Delta. Similar to Upstream of the Delta, CVP/SWP operations would not affect these sources.

21 Under Alternative 8, the distribution and mixing of Delta source waters would change. Percentage 22 change in monthly average source water fraction was evaluated for the modeled 16-year (1976-23 1991) hydrologic period and a representative drought period (1987–1991), with special attention 24 given to changes in San Joaquin River, Sacramento River and Delta Agriculture sources water 25 fractions. Relative to Existing Conditions, under Alternative 8 modeled San Joaquin River fractions 26 would increase greater than 10% at Franks Tract, Rock Slough, Contra Costa PP No. 1, and the San 27 Joaquin River at Antioch (Appendix 8D, Source Water Fingerprinting Results). At Antioch, San 28 Joaquin River source water fractions when modeled for the 16-year hydrologic period would 29 increase by 11-14% from November through May (no increase >10% for the modeled drought 30 period). While this change at Antioch is not considered substantial, changes in San Joaquin River 31 source water fraction in the Delta interior would be considerable. At Franks Tract, San Joaquin River 32 source water fractions would increase between 18–29% for October through June (11–25% for 33 November through June of the modeled drought period). Changes at Rock Slough and Contra Costa 34 PP No. 1 would be very similar, where modeled San Joaquin River source water fractions would 35 increase from 28–72% (15–71% for the modeled drought period) for October through June. Relative 36 to Existing Conditions, there would be no modeled increases in Sacramento River fractions greater 37 than 15% (with exception to Banks and Jones which are discussed below) and Delta agricultural 38 fractions greater than 8%. Increases in San Joaquin River source water fraction at Franks Tract, 39 Rock Slough, and Contra Costa PP NO. 1 would primarily balance through decreases in Sacramento 40 River water, and as a result the San Joaquin River would account for greater than 50% of the total 41 source water volume at Franks Tract between March through May (<50% for all months during the 42 modeled drought period), and would be  $\geq$  50%, and as much as 81% during November through May 43 at Rock Slough and Contra Costa PP No. 1 for both the modeled drought and 16-year hydrologic 44 periods. While the source water and potential pesticide related toxicity co-occurrence predictions 45 do not mean adverse effects would occur, such considerable modeled increases in early summer

source water fraction at Franks Tract and winter and summer source water fractions at Rock Slough
 and Contra Costa PP No. 1 could substantially alter the long-term risk of pesticide-related toxicity to
 aquatic life, given the apparent greater incidence of pesticides in the San Joaquin River.

4 When compared to the No Action Alternative, changes in source water fractions would be similar in 5 season, geographic extent, and magnitude to those discussed for Existing Conditions with exception 6 to Buckley Cove during the modeled drought period. At Buckley Cove, modeled drought period San 7 Joaquin River fractions would increase 23% in July and 28% in August when compared to No Action 8 Alternative (Appendix 8D, Source Water Fingerprinting Results). These increases would primarily 9 balance through decreases in Sacramento River water and eastside tributary waters. Nevertheless, 10 the San Joaquin River at Buckley Cove during the modeled drought period would only account for 11 44% of the total source water volume in July and 39% in August. These changes at Buckley Cove are not considered substantial, however, as discussed for Existing Conditions, under the No Action 12 13 Alternative the similar magnitude change at Franks Tract, Rock Slough, and Contra Costa PP No. 1 14 would be considered substantial and could substantially alter the long-term risk of pesticide-related 15 toxicity to aquatic life.

16 These predicted adverse effects on pesticides relative to Existing Conditions and the No Action 17 Alternative fundamentally assume that the present pattern of pesticide incidence in surface water 18 will occur at similar levels into the future. In reality, however, the makeup and character of the 19 pesticide use market in the late long-term (i.e., the year 2060) will not be exactly as it is today. 20 Current use of chlorpyrifos and diazinon is on the decline with their replacement by pyrethroids on 21 the rise, yet in this assessment it is the apparent greater incidence of diazinon and chlorpyrifos on 22 the San Joaquin River that serves as the basis for concluding that substantially increased San Joaquin 23 River source water fraction would correspond to an increased risk of pesticide-related toxicity to 24 aquatic life. By 2060, however, alternative pesticides, such as neonicitinoids and biologicals, will 25 likely be a more substantial contributing part of the existing mix of pesticides, and perhaps more 26 prominent. The trend in the development of future-use pesticides is towards reduced risk pesticides, 27 including more biopesticides, with greater targeted specificity, fewer residues, and lower overall 28 non-target toxicity. By 2060 existing chlorpyrifos and diazinon TMDLs for the Sacramento and San 29 Joaquin Rivers will have been in effect for more than 50 years. Moreover, it is reasonable to expect 30 that CWA section 303(d) listings and future additional listings will have developed TMDLs by 2060. 31 To the extent these existing and future TMDL's address current and future-use pesticides, a greater 32 degree of pesticide related source control can be anticipated. Nevertheless, forecasting whether 33 these various efforts will ultimately be successful at resolving current pesticide related impairments 34 requires considerable speculation. While the fundamental assumptions that have guided this 35 assessment of pesticides may be somewhat altered by 2060, these assumptions are informed by 36 actual studies and monitoring data collected from the recent past and, therefore, judging project 37 alternative effects in the future remain most accurate through use of these informed assumptions 38 rather than based on assumptions founded upon future speculative conditions.

#### 39 SWP/CVP Export Service Areas

40 Assessment of effects in SWP/CVP Export Service Areas is based on effects seen in the Plan Area at

41 the Banks and Jones pumping plants. Under Alternative 8, Sacramento River source water fractions

42 would increase substantially at both Banks and Jones pumping plants relative to Existing Conditions

- 43 and the No Action Alternative (Appendix 8D, *Source Water Fingerprinting Results*). At Banks
- 44 pumping plant, Sacramento source water fractions would generally increase from 26–78% for

- 1 Jones pumping plant Sacramento source water fractions would generally increase from 42–95% for
- 2 October through June (37–88% for October through June of the modeled drought period). These
- 3 increases in Sacramento source water fraction would primarily balance through equivalent
- 4 decreases in San Joaquin River water. Based on the general observation that San Joaquin River, in
- 5 comparison to the Sacramento River, is a greater contributor of OP insecticides in terms of greater
- 6 frequency of incidence and presence at concentrations exceeding water quality benchmarks,
  7 modeled increases in Sacramento River fraction at Banks and Jones would generally represent an
- 8 improvement in export water quality respective to pesticides.
- 9 **NEPA Effects:** In summary, the changes in long-term average flows on the Sacramento, Feather, 10 American, and San Joaquin Rivers, under Alternative 8 relative to the No Action Alternative, are of 11 insufficient magnitude to substantially increase the long-term risk of pesticide-related water quality 12 degradation and related toxicity to aquatic life in these water bodies upstream of the Delta. 13 However, modeled increases in San Joaquin River fraction at Franks Tract, Rock Slough, and Contra 14 Costa PP No. 1 are of sufficient magnitude to substantially alter the long-term risk of pesticide-15 related water quality degradation and related toxicity to aquatic life in the Delta. The effects on 16 pesticides from operations and maintenance (CM1) are determined to be adverse and unavoidable.
- *CEQA Conclusion:* Key findings discussed in the effects assessment relative to Existing Conditions is
   provided above are summarized here, and are then compared to the CEQA thresholds of significance
   (defined in Section 8.3.2) for the purpose of making the CEQA impact determination for this
   constituent. For additional details on the effects assessment findings that support this CEQA impact
   determination, see the effects assessment discussion that immediately precedes this conclusion.
- Sources of pesticides upstream of the Delta include direct input of pesticide containing surface
   runoff from agriculture and urbanized areas. Flows in rivers receiving these discharges dilute these
   pesticide inputs. Relative to Existing Conditions, however, modeled changes in long-term average
   flows on the Sacramento, Feather, American, and San Joaquin Rivers are of insufficient magnitude to
   substantially increase the long-term risk of pesticide-related water quality degradation and related
   toxicity to aquatic life in these water bodies upstream of the Delta.
- In the Delta, sources of pesticides include direct input of surface runoff from Delta agriculture and
  Delta urbanized areas as well as inputs from rivers upstream of the Delta. While facilities operations
  and maintenance activities would not affect these sources, changes in Delta source water fraction
  could change the relative risk associated with pesticide related toxicity to aquatic life. Under
  Alternative 8, modeled long-term average San Joaquin River source water fractions at Franks Tract,
  Rock Slough and Contra Costa PP No. 1 locations would increase considerably for some months such
  that the long-term risk of pesticide-related toxicity to aquatic life could substantially increase.
- The assessment of Alternative 8 effects on pesticides in the SWP/CVP Export Service Areas is based on assessment of changes predicted at Banks and Jones pumping plants. Sacramento River source water fractions would increase substantially at both Banks and Jones pumping plants and would generally represent an improvement in export water quality respective to pesticides.
- Based on the above, Alternative 8 would not result in any substantial change in long-term average
  pesticide concentration or result in substantial increase in the anticipated frequency with which
  long-term average pesticide concentrations would exceed aquatic life toxicity thresholds or other
  beneficial use effect thresholds upstream of the Delta or the SWP/CVP service area. Numerous
  pesticides are currently used throughout the affected environment, and while some of these
- 44 pesticides may be bioaccumulative, those present-use pesticides for which there is sufficient

- 1 evidence for their presence in waters affected by SWP and CVP operations (i.e., diazinon,
- 2 chlorpyrifos, diuron, and pyrethroids) are not considered bioaccumulative, and thus changes in their
- 3 concentrations would not directly cause bioaccumulative problems in aquatic life or humans.
- Furthermore, while there are numerous 303(d) listings throughout the affected environment that
   name pesticides as the cause for beneficial use impairment, the modeled changes in upstream river
- 6 flows and Delta source water fractions would not be expected to make any of these beneficial use
- inpairments measurably worse, with principal exception to locations in the Delta that would receive
   a substantially greater fraction San Joaquin River water under Alternative 8. Long-term average San
- Joaquin River source water fractions at Franks Tract, Rock Slough and Contra Costa PP No. 1
  locations would change considerably for some months such that the long-term risk of pesticiderelated toxicity to aquatic life could substantially increase. Additionally, the potential for increased
  incidence of pesticide related toxicity could include pesticides such as chlorpyrifos and diazinon for
  which existing 303(d) listings exist for the Delta, and thus existing beneficial use impairment could
- be made discernibly worse. The impact is considered to be significant and unavoidable. There is no feasible mitigation available to reduce the effect of this significant impact.

### 16 Impact WQ-22: Effects on Pesticide Concentrations Resulting from Implementation of CM2 17 CM21

- 18 **NEPA Effects:** CM2–CM21 under Alternative 8 would be similar to conservation measures under 19 Alternative 1A. Effects on pesticides resulting from the implementation of CM2–CM21 would be 20 similar to those previously discussed for Alternative 1A. In summary, CM13 proposes the use of 21 herbicides to control invasive aquatic vegetation around habitat restoration sites. Herbicides 22 directly applied to water could include adverse effects on non-target aquatic life, such as aquatic 23 invertebrates and beneficial aquatic plants. As such, aquatic life toxicity objectives could be 24 exceeded with sufficient frequency and magnitude such that beneficial uses would be impacted, thus constituting an adverse effect on water quality. 25
- In summary, based on the discussion above, the effects on pesticides from implementing CM2-CM21
   are considered to be adverse. Mitigation Measure WQ-22 would be available to reduce this adverse
   effect.
- *CEQA Conclusion*: Effects of CM2–CM21 on pesticides under Alternative 8 are similar to those
   discussed for Alternative 1A. Potential environmental effects related only to CM13 are considered to
   be significant. Mitigation is required. While Mitigation Measure WQ-22 is available to partially
   reduce this impact of pesticides, no feasible mitigation is available that would reduce it to a level
   that would be less than significant.

### 34 Mitigation Measure WQ-22: Implement Least Toxic Integrated Pest Management 35 Strategies

36 Please see Mitigation Measure WQ-22 under Impact WQ-22 in the discussion of Alternative 1A.

### Impact WQ-23: Effects on Phosphorus Concentrations Resulting from Facilities Operations and Maintenance (CM1)

- 39 **NEPA Effects:** Effects of water facilities and operations (CM1) on phosphorus levels in water bodies
- 40 of the affected environment under Alternative 8 would be very similar (i.e., nearly the same) to
- 41 those discussed for Alternative 1A. Consequently, the environmental consequences to phosphorus

- levels discussed in detail for Alternative 1A also adequately represent the effects under Alternative
   8, which are considered to be not adverse.
- *CEQA Conclusion:* Key findings discussed in the effects assessment relative to Existing Conditions is
   provided above are summarized here, and are then compared to the CEQA thresholds of significance
   (defined in Section 8.3.2) for the purpose of making the CEQA impact determination for this
   constituent. For additional details on the effects assessment findings that support this CEQA impact
   determination, see the effects assessment discussion that immediately precedes this conclusion.
- Because phosphorus loading to waters upstream of the Delta is not anticipated to change, and
  because changes in flows do not necessarily result in changes in concentrations or loading of
  phosphorus to these water bodies, substantial changes in phosphorus concentration upstream of the
  Delta are not anticipated for Alternative 8, relative to Existing Conditions.
- Because phosphorus concentrations in the major source waters to the Delta are similar for much of the year, phosphorus concentrations in the Delta are not anticipated to change substantially on a long term-average basis under Alternative 8, relative to Existing Conditions. Algal growth rates are limited by availability of light in the Delta, and therefore any minor increases in phosphorus levels that may occur at some locations and times within the Delta would be expected to have little effect on primary productivity in the Delta.
- The assessment of effects of phosphorus under Alternative 8 in the SWP and CVP Export Service
   Areas is based on effects on phosphorus at the Banks and Jones pumping plants. As noted above,
   phosphorus concentrations in the Delta (including Banks and Jones pumping plants) are not
   anticipated to change substantially on a long term-average basis.
- 22 Based on the above, there would be no substantial, long-term increase in phosphorus concentrations 23 in the rivers and reservoirs upstream of the Delta, in the Delta Region, or the waters exported to the 24 CVP and SWP service areas under Alternative 8 relative to Existing Conditions. As such, this 25 alternative is not expected to cause additional exceedance of applicable water quality 26 objectives/criteria by frequency, magnitude, and geographic extent that would cause adverse effects 27 on any beneficial uses of waters in the affected environment. Because phosphorus concentrations 28 are not expected to increase substantially, no long-term water quality degradation is expected to 29 occur and, thus, no adverse effects to beneficial uses would occur. Phosphorus is not 303(d) listed 30 within the affected environment and thus any minor increases that may occur in some areas would 31 not make any existing phosphorus-related impairment measurably worse because no such 32 impairments currently exist. Because phosphorus is not bioaccumulative, minor increases that may 33 occur in some areas would not bioaccumulate to greater levels in aquatic organisms that would, in 34 turn, pose substantial health risks to fish, wildlife, or humans. This impact is considered to be less 35 than significant. No mitigation is required.

### Impact WQ-24: Effects on Phosphorus Concentrations Resulting from Implementation of CM2-CM21

NEPA Effects: Effects of CM2-CM21 on phosphorus levels in water bodies of the affected
 environment under Alternative 8 would be very similar (i.e., nearly the same) to those discussed for
 Alternative 1A. Consequently, the environmental consequences to phosphorus levels from
 implementing CM2-CM21 discussed in detail for Alternative 1A also adequately represent the
 effects of these same actions under Alternative 8, which are considered to be not adverse.

*CEQA Conclusion:* CM2-CM21 proposed under Alternative 8 would be similar to conservation
 measures proposed under Alternative 1A. As such, effects on phosphorus resulting from the
 implementation of CM2-CM21 would be similar to those previously discussed for Alternative 1A.
 This impact is considered to be less than significant. No mitigation is required.

## Impact WQ-25: Effects on Selenium Concentrations Resulting from Facilities Operations and Maintenance (CM1)

#### 7 Upstream of the Delta

For the same reasons stated for the No Action Alternative, Alternative 8 would have negligible, if
any, effect on selenium concentrations in the rivers and reservoirs upstream of the Delta relative to
Existing Conditions and the No Action Alternative. Any negligible increases in selenium
concentrations that could occur in the water bodies of the affected environment located upstream of
the Delta would not be of frequency, magnitude and geographic extent that would adversely affect
any beneficial uses or substantially degrade the quality of these water bodies, with regard to
selenium.

#### 15 **Delta**

16 Modeling scenarios included assumptions regarding how certain habitat restoration activities (CM2

and CM4) would affect Delta hydrodynamics. To the extent that restoration actions alter
hydrodynamics within the Delta region, which affects mixing of source waters, these effects are
included in this assessment of operations-related water quality changes (i.e., CM1). Other effects of
CM2-CM21 not attributable to hydrodynamics, such as additional loading of a constituent to the
Delta, are discussed within the impact header for CM2-CM21. See Section 8.3.1.3 for more
information.

23 Selenium concentrations and threshold comparisons for each of the 11 modeled Delta assessment 24 locations under Alternative 8, relative to Existing Conditions and the No Action Alternative, are 25 presented in Appendix 8M, Selenium, Table M-9a for water, Tables M-18 and M-28 for most biota 26 (whole-body fish [excluding sturgeon], bird eggs [invertebrate diet], bird eggs [fish diet], and fish 27 fillets) throughout the Delta, and Tables M-30 through M-32 for sturgeon at the two western Delta 28 locations. Figures 8-59a and 8-60a present graphical distributions of predicted selenium 29 concentration changes (shown as changes in available assimilative capacity based on 1.3 µg/L) in 30 water at each modeled assessment location for all years. Appendix 8M, Figure M-24 provides more 31 detail in the form of monthly patterns of selenium concentrations in water during the modeling 32 period.

33 Alternative 8 would result in small to moderate changes in average selenium concentrations in

34 water at modeled Delta assessment locations relative to Existing Conditions and the No Action

Alternative (Appendix 8M, *Selenium*, Table M-9a). Long-term average concentrations at some
 interior and western Delta locations would increase by 0.01–0.14 μg/L for the entire period

37 modeled (1976–1991). These increases in selenium concentrations in water would result in

reductions in available assimilative capacity for selenium of 1-13%, relative to the 1.3 μg/L USEPA

draft water quality criterion (Figures 8-59a and 8-60a). The long-term average selenium

- 40 concentrations in water for Alternative 8 (range 0.09–0.39 μg/L) would be similar to Existing
- 41 Conditions (range  $0.09-0.41 \ \mu g/L$ ) and the No Action Alternative (range  $0.09-0.38 \ \mu g/L$ ), and all
- 42 would be below the USEPA draft water quality criterion of 1.3  $\mu$ g/L (Appendix 8M, Table 9a).

1 Relative to Existing Conditions and the No Action Alternative, Alternative 8 would generally result in 2 small changes (less than 4%) in estimated selenium concentrations in most biota (whole-body fish 3 (excluding sturgeon), bird eggs [invertebrate diet], bird eggs [fish diet], and fish fillets) (Figures 8-4 61a through 8-64b; Appendix 8M, Selenium, Table M-28). Despite the small changes in selenium 5 concentrations in biota, Level of Concern Exceedance Quotients (i.e., modeled tissue divided by 6 Level of Concern benchmarks) for selenium concentrations in those biota for all years and for 7 drought years are less than 1.0 (indicating low probability of adverse effects). Similarly, Advisory 8 Tissue Level Exceedance Quotients for selenium concentrations in fish fillets for all years and 9 drought years also are less than 1.0. Estimated selenium concentrations in sturgeon for the San 10 Joaquin River at Antioch are predicted to increase by about 31% relative to Existing Conditions and 11 to the No Action Alternative in all years (from about 4.7 to 6.1 mg/kg dry weight). Likewise, those for sturgeon in the Sacramento River at Mallard Island are predicted to increase by about 17% in all 12 13 years (from about 4.4 to 5.2 mg/kg dry weight) (Appendix 8M, Tables M-30 and M-31). Selenium 14 concentrations in sturgeon during drought years are expected to increase by 23% at Antioch and 15 11% at Mallard Island. Detection of changes in whole-body sturgeon such as those estimated for the 16 western Delta may require large sample sizes because of the inherent variability in fish tissue 17 selenium concentrations. Low Toxicity Threshold Exceedance Quotients for selenium concentrations 18 in sturgeon in the western Delta would exceed 1.0 for drought years at both locations (as they do for 19 Existing Conditions and the No Action Alternative) and for all years at Antioch, whereas Existing 20 Conditions and the No Action Alternative do not (quotient increases from 0.94 to 1.2 at Antioch) 21 (Appendix 8M, Table M-32). High Toxicity Threshold Exceedance Quotients for selenium 22 concentrations in sturgeon in the western Delta would exceed 1.0 for drought years at Antioch 23 unlike Existing Conditions and the No Action Alternative (quotient increases from 0.85 to 1.1) 24 (Appendix 8M, Table M-32).

25 The disparity between larger estimated changes for sturgeon and smaller changes for other biota is 26 attributable largely to differences in modeling approaches, as described in Appendix 8M, *Selenium*. The model for most biota was calibrated to encompass the varying concentration-dependent uptake 27 28 from waterborne selenium concentrations (expressed as the K<sub>d</sub>, which is the ratio of selenium 29 concentrations in particulates [as the lowest level of the food chain] relative to the waterborne 30 concentration) that was exhibited in data for largemouth bass in 2000, 2005, and 2007 at various 31 locations across the Delta. In contrast, the modeling for sturgeon could not be similarly calibrated at 32 the two western Delta locations and used literature-derived uptake factors and trophic transfer 33 factors for the estuary from Presser and Luoma (2013). As noted in the appendix, there was a 34 significant negative log-log relationship of K<sub>d</sub> to waterborne selenium concentration that reflected 35 the greater bioaccumulation rates for bass at low waterborne selenium than at higher 36 concentrations. (There was no difference in bass selenium concentrations in the Sacramento River 37 at Rio Vista in comparison to the San Joaquin River at Vernalis in 2000, 2005, and 2007 [Foe 2010], 38 despite a nearly 10-fold difference in waterborne selenium.) Thus, there is more confidence in the 39 site-specific modeling based on the Delta-wide model that was calibrated for bass data than in the 40 estimates for sturgeon based on "fixed" K<sub>d</sub>s for all years and for drought years without regard to waterborne selenium concentration at the two locations in different time periods. 41

Increased water residence times could increase the bioaccumulation of selenium in biota, thereby
potentially increasing fish tissue and bird egg concentrations of selenium (see residence time
discussion in Appendix 8M, *Selenium*, and Presser and Luoma [2010b]). Thus, residence time was
assessed for its relevance to selenium bioaccumulation. Table 8-60a shows the time for neutrally
buoyant particles to move through the Delta (surrogate for flow and residence time). Although an

- 1 increase in residence time throughout the Delta is expected under the No Action Alternative, relative
- 2 to Existing Conditions (because of climate change and sea level rise), the change is fairly small in
- 3 most areas of the Delta.

4 Relative to Existing Conditions and the No Action Alternative, increases in residence times for 5 Alternative 8 would be greater in the South Delta and East Delta than in other sub-regions. Relative 6 to Existing Conditions, annual average residence times for Alternative 8 in the South Delta are 7 expected to increase by more than 37 days (Table 8-60a). and in the East Delta increase by more 8 than 23 days. Increases in residence times for other sub-regions would be smaller, especially as 9 compared to Existing Conditions and the No Action Alternative (which are longer than those 10 modeled for the South Delta). As mentioned above, these results incorporate hydrodynamic effects 11 of both CM1 and CM2 and CM4, and the effects of CM1 cannot be distinguished from the effects of 12 CM2 and CM4. However, it is expected that CM2 and CM4 are substantial drivers of the increased 13 residence time.

14 Presser and Luoma (2010b) summarized and discussed selenium uptake in the Bay-Delta (including 15 hydrologic conditions [e.g., Delta outflow and residence time for water], K<sub>d</sub>s [the ratio of selenium 16 concentrations in particulates, as the lowest level of the food chain, relative to the water-borne 17 concentration], and associated tissue concentrations [especially in clams and their consumers, such 18 as sturgeon]). When the Delta Outflow Index (daily average flow per month) decreased by five-fold 19 (73,732 cfs in June 1998 to 12,251 cfs in October 1998), residence time doubled (from 11 to 22 20 days) and the calculated mean K<sub>d</sub> also doubled (from 3,198 to 6,501). However, when daily average 21 Delta outflow in November 1999 was only 6,951 cfs (i.e., about one-half that in October 1998) and 22 residence time was 70 days, the calculated mean K<sub>d</sub> (7,614) did not increase proportionally.

23 Models are not available to quantitatively estimate the level of changes in selenium bioaccumulation 24 as related to residence time, but the effects of residence time are incorporated in the 25 bioaccumulation modeling for selenium that was based on higher K<sub>d</sub> values for drought years in 26 comparison to wet, normal, or all years; see Appendix 8M, Selenium. If increases in fish tissue or bird 27 egg selenium were to occur, the increases would likely be of concern only where fish tissues or bird eggs are already elevated in selenium to near or above thresholds of concern. That is, where biota 28 29 concentrations are currently low and not approaching thresholds of concern (which, as discussed 30 above, is the case throughout the Delta, except for sturgeon in the western Delta), changes in 31 residence time alone would not be expected to cause them to then approach or exceed thresholds of 32 concern. In consideration of this factor, although the Delta as a whole is a CWA Section 303(d)-listed 33 water body for selenium, and although monitoring data of fish tissue or bird eggs in the Delta are 34 sparse, the most likely area in which biota tissues would be at levels high enough that additional 35 bioaccumulation due to increased residence time from restoration areas would be a concern is the 36 western Delta and Suisun Bay for sturgeon, as discussed above. As shown in Table 8-60a, the overall 37 increase in residence time estimated in the western Delta is 4 days relative to Existing Conditions, 38 and 2 days relative to the No Action Alternative. Given the available information, these increases are 39 small enough that they are not expected to substantially affect selenium bioaccumulation in the 40 western Delta. Because CM2 and CM4 are expected to be substantial drivers of the increased 41 residence times, further discussion is included in Impact WQ-26 below.

In summary, relative to Existing Conditions and the No Action Alternative, Alternative 8 would
result in small changes in selenium concentrations throughout the Delta for most biota (less than

44 4%), although larger increases in selenium concentrations are predicted for sturgeon in the western
45 Delta. Concentrations of selenium in sturgeon would exceed the lower benchmark for both western

- 1 Delta locations for all years and drought years, indicating a low potential for effects. Concentrations
- 2 of selenium in sturgeon would exceed the higher benchmark for Antioch only in drought years,
- 3 indicating a high potential for effects. The modeling of bioaccumulation for sturgeon is less
- 4 calibrated to site-specific conditions than that for other biota, which was calibrated on a robust
- 5 dataset for modeling of bioaccumulation in largemouth bass as a representative species for the
- 6 Delta. Overall, the predicted increases for Alternative 8 are high enough that they may represent a
- 7 measureable increase in body burdens of sturgeon, which would constitute an adverse impact.

#### 8 SWP/CVP Export Service Areas

- 9 Alternative 8 would result in moderate (0.08–0.15 μg/L) decreases in average selenium
- 10 concentrations at the Banks and Jones pumping plants, relative to Existing Conditions and the No
- 11 Action Alternative, for the entire period modeled (Appendix 8M, *Selenium*, Table M-9a). These
- decreases in long-term average selenium concentrations in water would result in increases in
   available assimilative capacity for selenium at these pumping plants of 8–16%, relative to the 1.3
- $\mu$ g/L ecological benchmark (Figures 8-59a and 8-60a). Furthermore, the long-term average
- 15 selenium concentrations in water for Alternative 8 (range 0.09–0.39 μg/L) would be well below the
- 16 USEPA draft water quality criterion of 1.3  $\mu$ g/L (Appendix 8M, Table M-9a).
- Relative to Existing Conditions and the No Action Alternative, Alternative 8 would result in small
  changes (less than 4%) in estimated selenium concentrations in biota (whole-body fish, bird eggs
  [invertebrate diet], bird eggs [fish diet], and fish fillets) at SWP/CVP service areas (Figures 8-61a
  through 8-64b; Appendix 8M, *Selenium*, Table M-28). Concentrations in biota would not exceed any
  selenium benchmarks for Alternative 8 (Figures 8-61a through 8-64b).
- *NEPA Effects:* Based on the discussion above, the effects on selenium from Alternative 8 are
   considered to be adverse. This determination is reached because selenium concentrations in whole body sturgeon modeled at two western Delta locations would increase by an average of 30%, which
   may represent a measurable increase in the environment. These potentially measurable increases
   represent an adverse impact.
- *CEQA Conclusion*: Key findings discussed in the effects assessment provided above are summarized
   here, and are then compared to the CEQA thresholds of significance (defined in Section 8.3.2) for the
   purpose of making the CEQA impact determination for selenium. For additional details on the effects
   assessment findings that support this CEQA impact determination, see the effects assessment
   discussion that immediately precedes this conclusion.
- 32 There are no substantial point sources of selenium in watersheds upstream of the Delta, and no 33 substantial nonpoint sources of selenium in the watersheds of the Sacramento River and the eastern 34 tributaries. Nonpoint sources in the San Joaquin Valley that contribute selenium to the Delta will be 35 controlled through a TMDL developed by the Central Valley Water Board (2001) for the lower San 36 Joaquin River, established limits for the Grassland Bypass Project, and Basin Plan objectives (Central 37 Valley Regional Water Quality Control Board 2010d; State Water Resources Control Board 2010b, 38 2010c) that are expected to result in decreasing discharges of selenium from the San Joaquin River 39 to the Delta. Consequently, any modified reservoir operations and subsequent changes in river flows 40 under Alternative 8, relative to Existing Conditions, are expected to cause negligible changes in 41 selenium concentrations in water. Any negligible changes in selenium concentrations that may occur 42 in the water bodies of the affected environment located upstream of the Delta would not be of 43 frequency, magnitude, and geographic extent that would adversely affect any beneficial uses or 44 substantially degrade the quality of these water bodies as related to selenium.

- 1 Relative to Existing Conditions, modeling estimates indicate that Alternative 8 would result in small
- 2 changes in selenium concentrations in water or most biota throughout the Delta, with no
- 3 exceedances of benchmarks for biological effects. Relative to Existing Conditions, modeling
- 4 estimates indicate that Alternative 8 would increase selenium concentrations in whole-body
- 5 sturgeon modeled at two western Delta locations by an estimated 21%, which may represent a
- measureable increase in the environment. Because both low and high toxicity benchmarks are
   exceeded, these potentially measureable increases represent a potential impact on fish and wildlife
- 8 beneficial uses.
- 9 Assessment of effects of selenium in the SWP/CVP Export Service Areas is based on effects on
- selenium concentrations at the Banks and Jones pumping plants. Relative to Existing Conditions,
   Alternative 8 would cause no increase in the frequency with which applicable benchmarks would be
   exceeded, and would slightly improve the quality of water in selenium concentrations at the Banks
   and Jones pumping plants locations.
- 14 Based on the above, although waterborne selenium concentrations would not exceed applicable 15 water quality objectives/criteria; however, significant impacts on some beneficial uses of waters in 16 the Delta could occur because uptake of selenium from water to biota may measurably increase such 17 that high toxicity benchmarks may be exceeded. In comparison to Existing Conditions, water quality 18 conditions under this alternative would increase levels of selenium (a bioaccumulative pollutant) by 19 frequency, magnitude, and geographic extent such that the affected environment may have 20 measurably higher body burdens of selenium in aquatic organisms, thereby substantially increasing 21 the health risks to wildlife (including fish); however, impacts to humans consuming those organisms 22 are not expected to occur. Water quality conditions under this alternative with respect to selenium 23 would cause long-term degradation of water quality in the western Delta. Except in the vicinity of 24 the western Delta for sturgeon, water quality conditions under this alternative would not increase 25 levels of selenium by frequency, magnitude, and geographic extent such that the affected 26 environment would be expected to have measurably higher body burdens of selenium in aquatic 27 organisms. The greater level of selenium bioaccumulation in the western Delta would further 28 degrade water quality by measurable levels, on a long-term basis, for selenium and, thus, cause the 29 CWA Section 303(d)-listed impairment of beneficial use to be made discernibly worse. This impact 30 is considered significant. AMM27 Selenium Management, which affords for site-specific measures to 31 reduce effects, would be available to reduce BDCP-related effects associated with selenium. The 32 effectiveness of AMM27 is uncertain and, therefore implementation may not reduce the identified 33 impact to a level that would be less than significant, and therefore it is significant and unavoidable.

### Impact WQ-26: Effects on Selenium Concentrations Resulting from Implementation of CM2 CM21

- 36 *NEPA Effects:* Effects of CM2-CM21 on selenium under Alternative 8 would be the same as those
   37 discussed for Alternative 1A and are considered not to be adverse.
- 38 *CEQA Conclusion:* CM2–CM21 proposed under Alternative 8 would be similar to conservation
- 39 measures proposed under Alternative 1A. As such, effects on selenium resulting from the
- 40 implementation of CM2–CM21 would be similar to those previously discussed for Alternative 1A.
- 41 This impact is considered to be less than significant. No mitigation is required.

### Impact WQ-27: Effects on Trace Metal Concentrations Resulting from Facilities Operations and Maintenance (CM1)

#### 3 Upstream of the Delta

4 For the same reasons stated for the No Action Alternative, Alternative 8 would result in negligible, 5 and likely immeasurable, increases in trace metal concentrations in the rivers and reservoirs 6 upstream of the Delta, relative to Existing Conditions and the No Action Alternative. Effects due to 7 the operation and maintenance of the conveyance facilities are expected to be immeasurable, on an 8 annual and long-term average basis. As such, Alternative 8 would not be expected to substantially 9 increase the frequency with which applicable Basin Plan objectives or CTR criteria would be 10 exceeded in water bodies of the affected environment located upstream of the Delta or substantially 11 degrade the quality of these water bodies, with regard to trace metals.

#### 12 **Delta**

13 For the same reasons stated for the No Action Alternative, Alternative 8 would not result in

- substantial increases in trace metal concentrations in the Delta relative to Existing Conditions and
- the No Action Alternative. However, substantial changes in source water fraction would occur in the
   south Delta (Appendix 8D, *Source Water Fingerprinting Results*). Throughout much of the south
- 17 Delta, San Joaquin River water would replace Sacramento River water, with the future trace metals
- profile largely reflecting that of the San Joaquin River. As discussed for the No Action Alternative,
  trace metal concentration profiles between the San Joaquin and Sacramento Rivers are very similar
  and currently meet Basin Plan objectives and CTR criteria. While the change in trace metal
  concentrations in the south Delta would likely be measurable, Alternative 8 would not be expected
  to substantially increase the frequency with which applicable Basin Plan objectives or CTR criteria
  would be exceeded in the Delta or substantially degrade the quality of Delta waters with regard to
- trace metals.

#### 25 SWP/CVP Export Service Areas

26 For the same reasons stated for the No Action Alternative, Alternative 8 would not result in 27 substantial increases in trace metal concentrations in the water exported from the Delta or diverted 28 from the Sacramento River through the proposed conveyance facilities. As such, there is not 29 expected to be substantial changes in trace metal concentrations in the SWP/CVP export service 30 area waters under Alternative 8, relative to Existing Conditions and the No Action Alternative. As 31 such, Alternative 8 would not be expected to substantially increase the frequency with which 32 applicable Basin Plan objectives or CTR criteria would be exceeded in the water bodies of the 33 affected environment in the SWP and CVP Service Area or substantially degrade the quality of these 34 water bodies, with regard to trace metals.

NEPA Effects: In summary, Alternative 8, relative to the No Action Alternative, would not cause a
 substantial increase in long-term average trace metals concentrations within the affected
 environment, nor would it cause an increased frequency of water quality objective/criteria
 exceedances within the affected environment. The effect on trace metals is determined not to be
 adverse.

40 *CEQA Conclusion:* Effects of CM1 on trace metals under Alternative 8 would be similar to those
 41 discussed for Alternative 1A, and are summarized here, then compared to the CEQA thresholds of
 42 significance (defined in Section 8.3.2) for the purpose of making the CEQA impact determination for

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- this constituent. For additional details on the effects assessment findings that support this CEQA
   impact determination, see the effects assessment discussion under Alternative 1A.
- While greater water demands under the Alternative 8 would alter the magnitude and timing of
  reservoir releases north, south and east of the Delta, these activities would have no substantial effect
  on the various watershed sources of trace metals. Moreover, long-term average flow and trace
  metals at Sacramento River at Hood and San Joaquin River at Vernalis are poorly correlated;
  therefore, changes in river flows would not be expected to cause a substantial long-term change in
  trace metal concentrations upstream of the Delta.
- 9 Average and 95<sup>th</sup> percentile trace metal concentrations are very similar across the primary source 10 waters to the Delta. Given this similarity, very large changes in source water fraction would be 11 necessary to effect a relatively small change in trace metal concentration at a particular Delta 12 location. Moreover, average and 95<sup>th</sup> percentile trace metal concentrations for these primary source 13 waters are all below their respective water quality criteria, including those that are hardness-based 14 without a WER adjustment. No mixing of these three source waters could result in a metal 15 concentration greater than the highest source water concentration, and given that trace metals do 16 not already exceed water quality criteria, more frequent exceedances of criteria in the Delta would 17 not be expected to occur under the Alternative 8.
- 18The assessment of the Alternative 8 effects on trace metals in the SWP/CVP Export Service Areas is19based on assessment of changes in trace metal concentrations at Banks and Jones pumping plants.20As just discussed regarding similarities in Delta source water trace metal concentrations, the21Alternative 8 is not expected to result in substantial changes in trace metal concentrations in Delta22waters, including Banks and Jones pumping plants, therefore effects on trace metal concentrations23in the SWP/CVP Export Service Area are expected to be negligible.
- 24 There would be no substantial long-term increase in trace metal concentrations in the rivers and 25 reservoirs upstream of the Delta, in the Delta Region, or the SWP/CVP export service area waters 26 under Alternative 8 relative to Existing Conditions. As such, this alternative is not expected to cause 27 additional exceedance of applicable water quality objectives by frequency, magnitude, and 28 geographic extent that would cause adverse effects on any beneficial uses of waters in the affected 29 environment. Because trace metal concentrations are not expected to increase substantially, no 30 long-term water quality degradation for trace metals is expected to occur and, thus, no adverse 31 effects to beneficial uses would occur. Furthermore, any negligible changes in long-term trace metal 32 concentrations that may occur in water bodies of the affected environment would not be expected to 33 make any existing beneficial use impairments measurably worse. The trace metals discussed in this 34 assessment are not considered bioaccumulative, and thus would not directly cause bioaccumulative 35 problems in aquatic life or humans. This impact is considered to be less than significant. No 36 mitigation is required.

### Impact WQ-28: Effects on Trace Metal Concentrations Resulting from Implementation of CM2-CM21

- 39 *NEPA Effects*: CM2–CM21 under Alternative 8 would be similar to conservation measures under
- 40 Alternative 1A. Effects on trace metals resulting from the implementation of CM2–CM21 would be
- similar to those previously discussed for Alternative 1A. As they pertain to trace metals,
- 42 implementation of CM2–CM21 would not be expected to adversely affect beneficial uses of the
- 43 affected environment or substantially degrade water quality with respect to trace metals.

- 1 In summary, implementation of CM2–CM21 under Alternative 8, relative to the No Action
- Alternative, would have negligible, if any, effect on trace metals concentrations. The effect on trace
   metals from implementing CM2–CM21 is determined not to be adverse.

4 **CEQA Conclusion:** Implementation of CM2–CM21 under Alternative 8 would not cause substantial 5 long-term increase in trace metal concentrations in the rivers and reservoirs upstream of the Delta, 6 in the Delta Region, or the SWP/CVP export service area. As such, this alternative is not expected to 7 cause additional exceedance of applicable water quality objectives by frequency, magnitude, and 8 geographic extent that would cause adverse effects on any beneficial uses of waters in the affected 9 environment. Because trace metal concentrations are not expected to increase substantially, no 10 long-term water quality degradation for trace metals is expected to occur and, thus, no adverse 11 effects to beneficial uses would occur. Furthermore, any negligible changes in long-term trace metal concentrations that may occur throughout the affected environment would not be expected to make 12 13 any existing beneficial use impairments measurably worse. The trace metals discussed in this 14 assessment are not considered bioaccumulative, and thus would not directly cause bioaccumulative 15 problems in aquatic life or humans. This impact is considered to be less than significant. No 16 mitigation is required.

### Impact WQ-29: Effects on TSS and Turbidity Resulting from Facilities Operations and Maintenance (CM1)

- *NEPA Effects*: Effects of CM1 on TSS and turbidity under Alternative 8 would be the same as those
   discussed for Alternative 1A and are considered to not be adverse.
- *CEQA Conclusion*: Effects of CM1 on TSS and turbidity under Alternative 8 would be similar to those
   discussed for Alternative 1A, and are summarized here, then compared to the CEQA thresholds of
   significance (defined in Section 8.3.2) for the purpose of making the CEQA impact determination for
   this constituent. For additional details on the effects assessment findings that support this CEQA
   impact determination, see the effects assessment discussion under Alternative 1A.
- 26 Changes river flow rate and reservoir storage that would occur under Alternative 8, relative to 27 Existing Conditions, would not be expected to result in a substantial adverse change in TSS 28 concentrations and turbidity levels in the reservoirs and rivers upstream of the Delta, given that 29 suspended sediment concentrations are more affected by season than flow. Site-specific and 30 temporal exceptions may occur due to localized temporary construction activities, dredging 31 activities, development, or other land use changes would be site-specific and temporal, which would 32 be regulated to limit both their short-term and long-term effects on TSS and turbidity levels to less 33 than substantial levels.
- 34 Within the Delta, geomorphic changes associated with sediment transport and deposition are
- 35 usually gradual, occurring over years, and high storm event inflows would not be substantially
- affected. Thus, it is expected that the TSS concentrations and turbidity levels in the affected channels
   would not be substantially different from the levels under Existing Conditions. Consequently, this
   alternative is expected to have minimal effect on TSS concentrations and turbidity levels in the Delta
   region, relative to Existing Conditions.
- 40 There is not expected to be substantial, if even measurable, changes in TSS concentrations and
- 41 turbidity levels in the SWP/CVP Export Service Areas waters under Alternative 8, relative to Existing
- 42 Conditions, because as stated above, this alternative is not expected to result in substantial changes

- in TSS concentrations and turbidity levels at the south Delta export pumps, relative to Existing
   Conditions.
- 3 Therefore, this alternative is not expected to cause additional exceedance of applicable water quality
- 4 objectives where such objectives are not exceeded under Existing Conditions. Because TSS
- 5 concentrations and turbidity levels are not expected to be substantially different, long-term water
- 6 quality degradation is not expected, and, thus, beneficial uses are not expected to be adversely
- 7 affected. Finally, TSS and turbidity are neither bioaccumulative nor Clean Water Act section 303(d)
- 8 listed constituents. This impact is considered to be less than significant. No mitigation is required.

#### 9 Impact WQ-30: Effects on TSS and Turbidity Resulting from Implementation of CM2-CM21

- *NEPA Effects*: Effects of CM2-CM21 on TSS and turbidity under Alternative 8 would be the same as
   those discussed for Alternative 1A and are considered to not be adverse.
- *CEQA Conclusion*: CM2–CM21 proposed under Alternative 8 would be similar to conservation
   measures proposed under Alternative 1A. As such, effects on TSS and turbidity resulting from the
   implementation of CM2–CM21 would be similar to those previously discussed for Alternative 1A.
   This impact is considered to be less than significant. No mitigation is required.

## 16 Impact WQ-31: Water Quality Effects Resulting from Construction-Related Activities 17 (CM1-CM21)

- 18 The conveyance features for CM1 under Alternative 8 would be very similar to those discussed for 19 Alternative 1A. The primary difference between Alternative 8 and Alternative 1A is that under 20 Alternative 8, there would be two fewer intakes and two fewer pumping plant locations, which 21 would result in a reduced level of construction activity. Additional construction activity also would 22 occur to restore channel margin and seasonally inundated floodplain habitats. However, 23 construction techniques and locations of major features of the conveyance system within the Delta 24 would be similar. The remainder of the facilities constructed under Alternative 8, including CM2-25 CM21, would be very similar to, or the same as, those to be constructed for Alternative 1A. However, 26 under Alternative 8, there would be up to 20,000 acres of inundated floodplain habitat restored (as 27 opposed to 10,000 acres under the majority of the other alternatives), thus resulting in increased 28 construction-related disturbances.
- 29 **NEPA Effects:** The types and magnitude of potential construction-related water quality effects 30 associated with implementation of CM1-CM21 under Alternative 8 would be very similar to the 31 effects discussed for Alternative 1A, and the effects anticipated with implementation of CM2–CM21 32 would be essentially identical. Nevertheless, the construction of CM1, and any individual 33 components necessitated by CM2, and CM4–CM10, with the implementation of the BMPs specified in 34 Appendix 3B, Environmental Commitments, AMMs, and CMs, and other agency permitted 35 construction requirements would result in the potential water quality effects being largely avoided 36 and minimized. The specific environmental commitments that would be implemented under 37 Alternative 8 would be similar to those described for Alternative 1A. Consequently, relative to 38 Existing Conditions, Alternative 8 would not be expected to cause exceedance of applicable water 39 quality objectives/criteria or substantial water quality degradation with respect to constituents of 40 concern, and thus would not adversely affect any beneficial uses upstream of the Delta, in the Delta, or in the SWP and CVP service area. 41
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In summary, with implementation of environmental commitments in Appendix 3B, the potential
 construction-related water quality effects are considered to be not adverse.

3 **CEQA** Conclusion: Because environmental commitments would be implemented under Alternative 8 4 for construction-related activities along with agency-issued permits that also contain construction 5 requirements to protect water quality, the construction-related effects, relative to Existing 6 Conditions, would not be expected to cause or contribute to substantial alteration of existing 7 drainage patterns which would result in substantial erosion or siltation on- or off-site, substantial 8 increased frequency of exceedances of water quality objectives/criteria, or substantially degrade 9 water quality with respect to the constituents of concern on a long-term average basis, and thus 10 would not adversely affect any beneficial uses in water bodies upstream of the Delta, within the 11 Delta, or in the SWP and CVP service area. Moreover, because the construction-related activities 12 would be temporary and intermittent in nature, the construction would involve negligible 13 discharges, if any, of bioaccumulative or 303(d) listed constituents to water bodies of the affected 14 environment. As such, construction activities would not contribute measurably to bioaccumulation 15 of contaminants in organisms or humans or cause 303(d) impairments to be discernibly worse. 16 Based on these findings, this impact is determined to be less than significant. No mitigation is 17 required.

### Impact WQ-32. Effects on *Microcystis* Bloom Formation Resulting from Facilities Operations and Maintenance (CM1)

20 Effects of facilities and operations (CM1) on *Microcystis* abundance, and thus microcystins 21 concentrations, in water bodies of the affected environment under Alternative 8 would be very 22 similar (i.e., nearly the same) to those discussed for Alternative 1A. This is because factors that affect 23 *Microcystis* abundance in waters upstream of the Delta, in the Delta, and in the SWP/CVP Export 24 Services Areas under Alternative 1A would similarly change under Alternative 8, relative to Existing 25 Conditions and the No Action Alternative. For the Delta in particular, there are differences in the 26 direction and magnitude of water residence time changes during the Microcystis bloom period 27 among the six Delta sub-regions under Alternative 8 compared to Alternative 1A, relative to Existing 28 Conditions and No Action Alternative. However, under Alternative 8, relative to Existing Conditions 29 and No Action Alternative, water residence times during the *Microcystis* bloom period in various 30 Delta sub-regions are expected to increase to a degree that could, similar to Alternative 1A, lead to 31 an increase in the frequency, magnitude, and geographic extent of *Microcystis* blooms throughout 32 the Delta.

33 Similar to Alternative 1A, elevated ambient water temperatures relative to Existing Conditions 34 would occur in the Delta under Alternative 8, which could lead to earlier occurrences of Microcystis 35 blooms in the Delta, and increase the overall duration and magnitude of blooms. However, the 36 degradation of water quality from *Microcystis* blooms due to the expected increases in Delta water 37 temperatures is driven entirely by climate change, not effects of CM1. While *Microcystis* blooms have 38 not occurred in the Export Service Areas, conditions in the Export Service Areas under Alternative 8 39 may become more conducive to Microcystis bloom formation, relative to Existing Conditions, 40 because water temperatures will increase in the Export Service Areas due to the expected increase 41 in ambient air temperatures resulting from climate change.

*NEPA Effects:* Effects of water facilities and operations (CM1) on *Microcystis* in water bodies of the
 affected environment under Alternative 8 would be very similar to (i.e., nearly the same) to those
 discussed for Alternative 1A. In summary, Alternative 8 operations and maintenance, relative to the

- 1 No Action Alternative, would result in long-term increases in hydraulic residence time of various
- 2 Delta sub-regions during the summer and fall *Microcystis* bloom period. During this period, the
- 3 increased residence time could result in a concurrent increase in the frequency, magnitude, and
- geographic extent of *Microcystis* blooms, and thus microcystin levels, in affected areas of the Delta.
   As a result, Alternative 8 operation and maintenance activities would cause further degradation to
- 6 water quality with respect to *Microcystis* in the Delta. Under Alternative 8, relative to No Action
- 7 Alternative, water exported to the SWP/CVP Export Service Area will be a mixture of *Microcystis*-
- 8 affected source water from the south Delta intakes and unaffected source water from the
- 9 Sacramento River, diverted at the north Delta intakes. It cannot be determined whether operations
- and maintenance under Alternative 8 will result in increased or decreased levels of *Microcystis* and
   microcystins in the mixture of source waters exported from Banks and Jones pumping plants.
- Mitigation Measure WQ-32a and WQ-32b are available to reduce the effects of degraded water
   quality in the Delta. Although there is considerable uncertainty regarding this impact, the effects on
   *Microcystis* from implementing CM1 is determined to be adverse.
- *CEQA Conclusion:* Key findings discussed in the effects assessment provided above are summarized
   here, and are then compared to the CEQA thresholds of significance (defined in Section 8.3.2) for the
   purpose of making the CEQA impact determination for this constituent. For additional details on the
   effects assessment findings that support this CEQA impact determination, see the effects assessment
   discussion that immediately precedes this conclusion.
- Under Alternative 8, additional impacts from *Microcystis* in the reservoirs and watersheds upstream
   of the Delta are not expected, relative to Existing Conditions. Operations and maintenance occurring
   under Alternative 8 is not expected to change nutrient levels in upstream reservoirs or
   hydrodynamic conditions in upstream rivers and streams such that conditions would be more
   conductive to *Microcystis* production.
- 25 Relative to Existing Conditions, water temperatures and hydraulic residence times in the Delta are 26 expected to increase under Alternative 8, resulting in an increase in the frequency, magnitude and 27 geographic extent of *Microcystis* blooms in the Delta. However, the degradation of water quality 28 from *Microcystis* blooms due to the expected increases in Delta water temperatures is driven 29 entirely by climate change, not effects of CM1. Increases in Delta residence times are expected 30 throughout the Delta during the summer and fall bloom period, due in small part to climate change 31 and sea level rise, but due more proportionately to CM1 and the hydrodynamic impacts of 32 restoration included in CM2 and CM4. The precise change in local residence times and *Microcystis* 33 production expected within any Delta sub-region is unknown because conditions will vary across 34 the complex networks of intertwining channels, shallow back water areas, and submerged islands 35 that compose the Delta. Nonetheless, Delta residence times are, in general, expected to increase due 36 to Alternative 8. Consequently, it is possible that increases in the frequency, magnitude, and 37 geographic extent of Microcystis blooms in the Delta will occur due to the operations and 38 maintenance of Alternative 8 and the hydrodynamic impacts of restoration (CM2 and CM4).
- 39 The assessment of effects of *Microcystis* on SWP/CVP Export Service Areas is based on the
- 40 assessment of changes in *Microcystis* levels in export source waters, as well as the effects of
- 41 temperature and residence time changes within the Export Service Areas on *Microcystis* production.
- 42 Under Alternative 8, relative to Existing Conditions, the potential for *Microcystis* to occur in the
- 43 Export Service Area is expected to increase due to increasing water temperature, but this impact is 44 driven entirely by climate change and not Alternative 8. Water exported from the Delta to the Expor
- driven entirely by climate change and not Alternative 8. Water exported from the Delta to the Export
   Service Area is expected to be a mixture of *Microcystis*-affected source water from the south Delta

- 1 intakes and unaffected source water from the Sacramento River. Because of this, it cannot be
- 2 determined whether operations and maintenance under Alternative 8, relative to existing
- 3 conditions, will result in increased or decreased levels of *Microcystis* and microcystins in the mixture
- 4 of source waters exported from Banks and Jones pumping plants.
- 5 Based on the above, this alternative would not be expected to cause additional exceedance of 6 applicable water quality objectives/criteria by frequency, magnitude, and geographic extent that 7 would cause significant impacts on any beneficial uses of waters in the affected environment. 8 Microcystis and microcystins are not 303(d) listed within the affected environment and thus any 9 increases that could occur in some areas would not make any existing *Microcystis* impairment 10 measurably worse because no such impairments currently exist. However, because it is possible that 11 increases in the frequency, magnitude, and geographic extent of *Microcystis* blooms in the Delta will 12 occur due to the operations and maintenance of Alternative 8 and the hydrodynamic impacts of 13 restoration (CM2 and CM4), long-term water quality degradation may occur and, thus, significant 14 impacts on beneficial uses could occur. Further, microcystin is bioaccumulative in the Delta foodweb 15 (Lehman 2010). Thus, potential increases in Microcystis occurrences may lead to increased 16 microcystin presence in the Delta relative to Existing Conditions. This has potential to cause 17 microcystins to bioaccumulate to greater levels in aquatic organisms that would, in turn, pose health 18 risks to fish, wildlife or humans. Although there is considerable uncertainty regarding this impact. 19 the effects on *Microcystis* from implementing CM1 is determined to be significant.
- Implementation of Mitigation Measure WQ-32a and WQ-32b may reduce degradation of Delta water
   quality due to *Microcystis*. However, because the effectiveness of these mitigation measures to result
   in feasible measures for reducing water quality effects is uncertain, this impact is considered to
   remain significant and unavoidable.
- 24Mitigation Measure WQ-32a: Design Restoration Sites to Reduce Potential for Increased25*Microcystis* Blooms
- 26 Please see Mitigation Measure WQ-32a under Impact WQ-32 in the discussion of Alternative 1A.
- Mitigation Measure WQ-32b: Investigate and Implement Operational Measures to Manage
   Water Residence Time
- 29 Please see Mitigation Measure WQ-32b under Impact WQ-32 in the discussion of Alternative 1A.

### Impact WQ-33. Effects on *Microcystis* Bloom Formation Resulting from Other Conservation Measures (CM2-CM21)

32 The effects of CM2–CM21 on Microcystis under Alternative 8 would be the same as those discussed 33 for Alternative 1A. In summary, implementation of CM2 and CM4 could result in an increase in the 34 frequency, magnitude, and geographic extent of *Microcystis* blooms in the Delta, relative to Existing 35 Conditions and the No Action Alternative, as a result of increased residence times for Delta waters 36 from. Because the hydrodynamic effects associated with implementing CM2 and CM4 were 37 incorporated into the modeling used to assess CM1, a detailed assessment of the effects of 38 implementing CM2 and CM4 on Microcystis blooms in the Delta via their effects on Delta water 39 residence time is provided under CM1 (above). The effects of CM2 and CM4 on *Microcystis* may be 40 reduced by implementation of Mitigation Measures WQ-32a. The effectiveness of the mitigation measure to result in feasible measures for reducing water quality effects is uncertain. CM3 and 41

- CM5-CM21 would not result in an increase in the frequency, magnitude, and geographic extent of
   *Microcystis* blooms in the Delta.
- 3 Implementation of Mitigation Measure WQ-32a may reduce degradation of Delta water quality due
- 4 to *Microcystis*. However, because the effectiveness of this mitigation measure to result in feasible
- 5 measures for reducing water quality effects is uncertain, this impact is considered to remain
- 6 significant and unavoidable.
- *NEPA Effects:* Effects of CM2-CM21 on *Microcystis* under Alternative 8 would be the same as those
   discussed for Alternative 1A and are considered to be adverse.
- 9 **CEOA Conclusion:** Based on the above, this alternative would not be expected to cause additional 10 exceedance of applicable water quality objectives/criteria by frequency, magnitude, and geographic 11 extent that would cause significant impacts on any beneficial uses of waters in the affected 12 environment. *Microcystis* and microcystins are not 303(d) listed within the affected environment 13 and thus any increases that could occur in some areas would not make any existing Microcystis 14 impairment measurably worse because no such impairments currently exist. Because restoration 15 actions implemented under CM2 and CM4 will increase residence time throughout the Delta and 16 create local areas of warmer water during the bloom season, it is possible that increases in the 17 frequency, magnitude, and geographic extent of *Microcystis* blooms, and thus long-term water 18 quality degradation and significant impacts on beneficial uses, could occur. Further, microcystin is 19 bioaccumulative in the Delta foodweb (Lehman 2010). Thus, potential increases in Microcystis 20 occurrences may lead to increased microcystin presence in the Delta relative to Existing Conditions. 21 This has potential to cause microcystins to bioaccumulate to greater levels in aquatic organisms that 22 would, in turn, pose health risks to fish, wildlife or humans. Although there is considerable 23 uncertainty regarding this impact, the effects on *Microcystis* from implementing CM2-CM21 are 24 determined to be significant.

### Mitigation Measure WQ-32a: Design Restoration Sites to Reduce Potential for Increased *Microcystis* Blooms

27 Please see Mitigation Measure WQ-32a under Impact WQ-32 in the discussion of Alternative 1A.

### Impact WQ-34: Effects on San Francisco Bay Water Quality Resulting from Facilities Operations and Maintenance (CM1) and Implementation of CM2-CM21

- The effects analysis presented in the preceding impacts (Impact WQ-1 through WQ-33) concluded
   that Alternative 8 would have a less than significant impact/no adverse effect on the following
   constituents in the Delta:
- Boron
- 34 DO
- Pathogens
- Pesticides
- Trace Metals
- Turbidity and TSS

- 1 Elevated concentrations of boron are of concern in drinking and agricultural water supplies.
- 2 However, waters in the San Francisco Bay are not designated to support MUN and AGR beneficial
- 3 uses. Changes in Delta DO, pathogens, pesticides, and turbidity and TSS are not anticipated to be of a
- 4 frequency, magnitude and geographic extent that would adversely affect any beneficial uses or
- 5 substantially degrade the quality of the Delta. Thus, changes in boron, DO, pathogens, pesticides, and
- turbidity and TSS in Delta outflow are not anticipated to be of a frequency, magnitude and
   geographic extent that would adversely affect any beneficial uses or substantially degrade the
- 7 geographic extent that would adversely affect a8 quality of the of San Francisco Bay.
- 9 The effects of Alternative 8 on bromide, chloride, and DOC, in the Delta were determined to be
- significant/adverse. Increases in bromide, chloride, and DOC concentrations are of concern in
   drinking water supplies; however, as described previously, the San Francisco Bay does not have a
   designated MUN use. Thus, changes in bromide, chloride, and DOC in Delta outflow would not
   adversely effect any beneficial uses of San Francisco Bay.
- Elevated EC, as assessed for this alternative, is of concern for its effects on the AGR beneficial use
  and fish and wildlife beneficial uses. As discussed above, San Francisco Bay does not have an AGR
  beneficial use designation. Further, as discussed for the No Action Alternative, changes in Delta
  salinity would not contribute to measurable changes in Bay salinity, as the change in Delta outflow,
  which would be the primary driver of salinity changes, would be two to three orders of magnitude
  lower than (and thus minimal compared to) the Bay's tidal flow.
- Also, as discussed for the No Action Alternative, adverse changes in *Microcystis* levels that could
   occur in the Delta would not cause adverse *Microcystis* blooms in San Francisco Bay, because
   *Microcystis* are intolerant of the Bay's high salinity and, thus have not been detected downstream of
   Suisun Bay.
- 24 While effects of Alternative 8 on the nutrients ammonia, nitrate, and phosphorus were determined 25 to be less than significant/not adverse, these constituents are addressed further below because the 26 response of the seaward bays to changed nutrient concentrations/loading may differ from the 27 response of the Delta. Selenium and mercury are discussed further, because they are 28 bioaccumulative constituents where changes in load due to both changes in Delta concentrations
- and exports are of concern.
- 30 Nutrients: Ammonia, Nitrate, and Phosphorus

31 Total nitrogen loads in Delta outflow to Suisun and San Pablo Bays under Alternative 8 would be 32 dominated almost entirely by nitrate, because planned upgrades to the SRWTP will result in >95% 33 removal of ammonia in its effluent. Total nitrogen loads to Suisun and San Pablo Bays would 34 decrease by 9%, relative to Existing Conditions, and increase by 33%, relative to the No Action 35 Alternative (Appendix 80, San Francisco Bay Analysis, Table 0-1). The change in nitrogen loading to 36 Suisun and San Pablo Bays under Alternative 8 would not adversely impact primary productivity in 37 these embayments because light limitation and grazing currently limit algal production in these 38 embayments. To the extent that algal growth increases in relation to a change in ammonia 39 concentration, this would have net positive benefits, because current algal levels in these 40 embayments are low. Nutrient levels and ratios are not considered a direct driver of Microcystis and 41 cyanobacteria levels in the North Bay.

The phosphorus load exported from the Delta to Suisun and San Pablo Bays for Alternative 8 is
estimated to increase by 14%, relative to Existing Conditions, and increase by 9% relative to the No

- 1 Action Alternative (Appendix 80, Table 0-1). The only postulated effect of changes in phosphorus
- 2 loads to Suisun and San Pablo Bays is related to the influence of nutrient stoichiometry on primary
- 3 productivity. However, there is uncertainty regarding the impact of nutrient ratios on
- phytoplankton community composition and abundance. Any effect on phytoplankton community
   composition would likely be small compared to the effects of grazing from introduced clams and
- composition would likely be small compared to the effects of grazing from introduced clams and
   zooplankton in the estuary (Senn and Novick 2014; Kimmerer and Thompson 2014). Therefore, the
- projected change in total nitrogen and phosphorus loading that would occur in Delta outflow to San
- 8 Francisco Bay is not expected to result in degradation of water quality with regard to nutrients that
- 9 would result in adverse effects to beneficial uses.

#### 10 Mercury

- 11 The estimated long-term average mercury and methylmercury loads in Delta exports are shown in 12 Appendix 80, Table 0-2. Loads of mercury and methylmercury from the Delta to San Francisco Bay 13 are estimated to change relatively little due to changes in source water fractions and net Delta 14 outflow that would occur under Alternative 8. Mercury load to the Bay is estimated to increase by 16 15 kg/year (6%), relative to Existing Conditions, and 13 kg/year (5%), relative to the No Action 16 Alternative. Methylmercury load is estimated to increase by 0.40 kg/year (11%), relative to Existing 17 Conditions, and increase by 0.31 kg/year (8%) relative to the No Action Alternative. The estimated 18 total mercury load to the Bay is 276 kg/year, which would be less than the San Francisco Bay 19 mercury TMDL WLA for the Delta of 330 kg/year. The estimated changes in mercury and 20 methylmercury loads would be within the overall uncertainty associated with the estimates of long-21 term average net Delta outflow and the long-term average mercury and methylmercury 22 concentrations in Delta source waters. The estimated changes in mercury load under the alternative 23 would also be substantially less than the considerable differences among estimates in the current 24 mercury load to San Francisco Bay (San Francisco Bay Regional Water Quality Control Board 2006; 25 David et al. 2009).
- Given that the estimated incremental increases of mercury and methylmercury loading to San
  Francisco Bay would fall within the uncertainty of current mercury and methylmercury load
  estimates, the estimated changes in mercury and methylmerucy loads in Delta exports to San
  Francisco Bay due to Alternative 8 are not expected to result in adverse effects to beneficial uses or
  substantially degrade the water quality with regard to mercury, or make the existing CWA Section
  303(d) impairment measurably worse.

### 32 Selenium

- 33 Changes in source water fraction and net Delta outflow under Alternative 8, relative to Existing 34 Conditions, are projected to cause the total selenium load to the North Bay to increase by 24%, 35 relative to Existing Conditions, and increase by 20%, relative to the No Action Alternative (Appendix 36 80. Table 0-3). Changes in long-term average selenium concentrations of the North Bay are assumed 37 to be proportional to changes in North Bay selenium loads. Under Alternative 8, the long-term 38 average total selenium concentration of the North Bay is estimated to be 0.16µg/L and the dissolved 39 selenium concentration is estimated to be  $0.14 \,\mu g/L$ , which would be a  $0.03 \,\mu g/L$  increase relative to 40 Existing Conditions and the No Action Alternative (Appendix 80, Table 0-3). The dissolved selenium 41 concentration would be below the target of  $0.202 \,\mu$ g/L developed by Presser and Luoma (2013) to 42 coincide with a white sturgeon whole-body fish tissue selenium concentration not greater than 8
- 43 mg/kg in the North Bay.

- 1 The incremental increase in dissolved selenium concentrations projected to occur under Alternative 2 8, relative to Existing Conditions and the No Action Alternative, would be higher than under 3 Alternatives 1A–5, but still low (0.03  $\mu$ g/L). The increased dissolved selenium concentration would 4 be within the overall uncertainty of the analytical methods used to measure selenium in water 5 column samples; however, it also would be within the uncertainty associated with estimating 6 numeric water column selenium thresholds (Pressor and Luoma 2013). As described in Section 7 8.3.1.8, there have been improvements in selenium concentrations in the tissue of diving ducks and 8 muscle of white sturgeon since the initial CWA Section 303(d) listing of the North Bay for selenium 9 impairments, and selenium concentrations in white sturgeon muscle have also generally been below 10 the USEPA's draft recommended fish muscle tissue concentration of 11.8 mg/kg dry weight (San 11 Francisco Estuary Institute 2014). However, as described under Impact WQ-25, though there is 12 some uncertainty in the estimate of sturgeon concentrations at western Delta locations, the 13 predicted increases for Alternative 8 are high enough that they may represent measurably higher 14 body burdens of selenium in aquatic organisms, thereby substantially increasing the health risks to 15 wildlife (including fish). Because the projected incremental increases in dissolved selenium could 16 cause measurable changes in water column concentrations, and these incremental increases would 17 be within the uncertainty in the target water column threshold for dissolved selenium for protection 18 against adverse bioaccumulative effects in the North Bay ecosystem, and modeling predicts 19 concentrations in the western Delta may represent a measurable increase in body burdens of 20 sturgeon, there is potential that the incremental increase in dissolved selenium concentration 21 projected to occur in the North Bay under Alternative 8 could result in adverse effects beneficial 22 uses.
- 23 **NEPA Effects:** Based on the discussion above, Alternative 8, relative to the No Action Alternative, 24 would not cause further degradation to water quality with respect to boron, bromide, chloride, DO, 25 DOC, EC, mercury, pathogens, pesticides, nutrients (ammonia, nitrate, phosphorus), trace metals, or 26 turbidity and TSS in the San Francisco Bay. Further, changes in these constituent concentrations in 27 Delta outflow would not be expected to cause changes in Bay concentrations of frequency, 28 magnitude, and geographic extent that would adversely affect any beneficial uses. In summary, 29 based on the discussion above, effects on the San Francisco Bay from implementation of CM1-CM21 30 are considered to be not adverse with respect to boron, bromide, chloride, DO, DOC, EC, mercury, 31 pathogens, pesticides, nutrients (ammonia, nitrate, phosphorus), trace metals, or turbidity and TSS. 32 However, Alternative 8 could result in increases in selenium concentrations in the North San 33 Francisco Bay that could result in adverse effects to fish and wildlife beneficial uses. This effect is 34 considered to be adverse.
- 35 CEQA Conclusion: Based on the above, Alternative 8 would not be expected to cause long-term 36 degradation of water quality in San Francisco Bay resulting in sufficient use of available assimilative 37 capacity such that occasionally exceeding water quality objectives/criteria would be likely and 38 would result in substantially increased risk for adverse effects to one or more beneficial uses with 39 respect to boron, bromide, chloride, DO, DOC, EC, mercury, pathogens, pesticides, nutrients 40 (ammonia, nitrate, phosphorus), trace metals, or turbidity and TSS. Further, based on the above, this 41 alternative would not be expected to cause additional exceedance of applicable water quality 42 objectives/criteria in the San Francisco Bay by frequency, magnitude, and geographic extent that 43 would cause significant impacts on any beneficial uses of waters in the affected environment with 44 respect to boron, bromide, chloride, DO, DOC, EC, mercury, pathogens, pesticides, nutrients 45 (ammonia, nitrate, phosphorus), trace metals, or turbidity and TSS. Any changes in boron, bromide, 46 chloride, and DOC in the San Francisco Bay would not adversely affect beneficial uses, because the
  - Bay Delta Conservation Plan/California WaterFix Final EIR/EIS

1 uses most affected by changes in these parameters, MUN and AGR, are not beneficial uses of the Bay. 2 Further, no substantial changes in DO, pathogens, pesticides, trace metals or turbidity or TSS are 3 anticipated in the Delta, relative to Existing Conditions, therefore, no substantial changes these 4 constituents levels in the Bay are anticipated. Changes in Delta salinity would not contribute to 5 measurable changes in Bay salinity, as the change in Delta outflow would two to three orders of 6 magnitude lower than (and thus minimal compared to) the Bay's tidal flow. Adverse changes in 7 Microcystis levels that could occur in the Delta would not cause adverse Microcystis blooms in the 8 Bay, because *Microcystis* are intolerant of the Bay's high salinity and, thus not have not been 9 detected downstream of Suisun Bay. The 9% decrease in total nitrogen load and 14% increase in 10 phosphorus load, relative to Existing Conditions, are expected to have minimal effect on water 11 quality degradation, primary productivity, or phytoplankton community composition. The estimated 12 increase in mercury load (16 kg/year; 6%) and methylmercury load (0.40 kg/year; 11), relative to 13 Existing Conditions, is within the level of uncertainty in the mass load estimate and not expected to 14 contribute to water quality degradation, make the CWA section 303(d) mercury impairment 15 measurably worse or cause mercury/methylmercury to bioaccumulate to greater levels in aquatic 16 organisms that would, in turn, pose substantial health risks to fish, wildlife, or humans.

17 In regard to selenium, the estimated increase in selenium load would be 24% and the estimated 18 increase in dissolved selenium concentrations would be 0.03  $\mu$ g/L. Though there is some 19 uncertainty in the estimate of sturgeon concentrations at western Delta locations, the predicted 20 increases are high enough that they may represent measurably higher body burdens of selenium in 21 aquatic organisms, thereby substantially increasing the health risks to wildlife (including fish). Thus, 22 the increase in selenium load may make the CWA section 303(d) selenium impairment measurably worse and cause selenium to bioaccumulate to greater levels in aquatic organisms that would, in 23 24 turn, pose substantial health risks to fish and wildlife. This impact is considered to be significant. 25 AMM27 Selenium Management, which affords for site-specific measures to reduce effects, would be 26 available to reduce BDCP-related effects associated with selenium. The effectiveness of AMM27 is 27 uncertain and, therefore implementation may not reduce the identified impact to a level that would 28 be less than significant, and therefore it is significant and unavoidable.

#### 29 8.3.3.16 Alternative 9—Through Delta/Separate Corridors (15,000 cfs; **Operational Scenario G)** 30

31 Under Alternative 9, two fish-screened intakes would be constructed-one at the Delta Cross Channel 32 and the other at Georgiana Slough. Water would be conveyed through a flow-collection channel and 33 radial gates, eventually reaching the existing channel. Once in the channel, water would flow south 34 through the Mokelumne River and San Joaquin River to Middle River and Victoria Canal, which 35 would be dredged to accommodate increased flows. Along the way, diverted water would be guided 36 by operable barriers. Water flowing through Victoria Canal would lead into two new canal segments 37 and pass under two existing watercourses through culvert siphons, eventually reaching Clifton 38 Court Forebay. From there, water would flow through existing SWP facilities, and a new canal would 39 be constructed to connect the forebay to CVP facilities. Water supply and conveyance operational 40 criteria under Alternative 9 would be guided by criteria identified in Scenario G. CM2-CM21 would be implemented under this alternative, and would be the same as those under Alternative 1A. See 41 42 Chapter 3, Description of Alternatives, Section 3.5.16, for additional details on Alternative 9.

2016

### 1 Effects of the Alternative on Delta Hydrodynamics

2 Under the No Action Alternative and Alternatives 1A-9, the following two primary factors can
3 substantially affect water quality within the Delta:

4 Within the south, west, and interior Delta, a decrease in the percentage of Sacramento River-5 sourced water and a concurrent increase in San Joaquin River-sourced water can increase the 6 concentrations of numerous constituents (e.g., boron, bromide, chloride, electrical conductivity, 7 nitrate, organic carbon, some pesticides, selenium). This source water replacement is caused by 8 decreased exports of San Joaquin River water (due to increased Sacramento River water 9 exports), or effects of climate change on timing of flows in the rivers. Changes in channel flows 10 also can affect water residence time and many related physical, chemical, and biological 11 variables.

Particularly in the west Delta, sea water intrusion as a result of sea level rise or decreased Delta
 outflow can increase the concentration of salts (bromide, chloride) and levels of electrical
 conductivity. Conversely, increased Delta outflow (e.g., as a result of Fall X2 operations in wet
 and above normal water years) will decrease levels of these constituents, particularly in the
 west Delta.

17 Under Alternative 9, over the long term, average annual delta exports are anticipated to decrease by 18 766 TAF relative to Existing Conditions, and by 63 TAF relative to the No Action Alternative. 19 Although all of the diversions are from the existing south Delta intakes, the operable barriers 20 included under this alternative would result in the exported water containing a higher proportion of 21 Sacramento River water as opposed to San Joaquin River water (see Chapter 5, Water Supply, for 22 more information). The result of this would be greatly increased San Joaquin River water influence 23 throughout the south, west, and interior Delta, and a corresponding decrease in Sacramento River 24 water influence. This can be seen, for example, in Appendix 8D, Source Water Fingerprinting Results, 25 Figure 271, which shows increased San Joaquin River (SJR) percentage and decreased Sacramento 26 River (SAC) percentage under the alternative, relative to Existing Conditions and the No Action 27 Alternative.

28 Under Alternative 9, long-term average annual Delta outflow is anticipated to increase 807 TAF 29 relative to Existing Conditions, due to both changes in operations (including use of operable barriers 30 and numerous other components of Operational Scenario G) and climate change/sea level rise (see 31 Chapter 5, *Water Supply*, for more information). The result of this is decreased sea water intrusion in 32 the west Delta. The decrease of sea water intrusion in the west Delta under Alternative 9 would be 33 greater relative to the Existing Conditions because Existing Conditions do not include operations to 34 meet Fall X2, whereas the No Action Alternative and Alternative 9 do. Long-term average annual 35 Delta outflow is anticipated to increase under Alternative 9 by 57 TAF relative to the No Action 36 Alternative, due only to changes in operations. The decreases in sea water intrusion (represented by 37 an decrease in San Francisco Bay (BAY) percentage) can be seen, for example, in Appendix 8D, 38 Figure 271.

### Impact WQ-1: Effects on Ammonia Concentrations Resulting from Facilities Operations and Maintenance (CM1)

#### 41 Upstream of the Delta

For the same reasons stated for the No Action Alternative, Alternative 9 would have negligible, if
any, effect on ammonia concentrations in the rivers and reservoirs upstream of the Delta relative to
- 1 Existing Conditions and the No Action Alternative. Any negligible increases in ammonia-N
- 2 concentrations that could occur in the water bodies of the affected environment located upstream of
- 3 the Delta would not be of frequency, magnitude and geographic extent that would adversely affect
- 4 any beneficial uses or substantially degrade the quality of these water bodies, with regard to
- 5 ammonia.

#### 6 Delta

- 7 Assessment of effects of ammonia under Alternative 9 is the same as discussed under Alternative
- 8 1A, except that because flows in the Sacramento River at Freeport are different between the two
- 9 alternatives, estimated monthly average and long term annual average predicted ammonia-N 10
- concentrations in the Sacramento River downstream of Freeport are different.
- 11 As Table 8-72 shows, estimated ammonia-N concentrations in the Sacramento River downstream of 12 Freeport (upon full mixing of the SRWTP discharge with river water) under Alternative 9 and the No 13 Action Alternative are expected to be similar. Minor increases in ammonia-N concentrations would
- 14 occur during January through March, July, October, and December, and remaining months would be
- 15 unchanged or have a minor decrease. A minor increase in the annual average concentration would
- 16 occur under Alternative 9, compared to the No Action Alternative. Moreover, the estimated
- 17 concentrations downstream of Freeport under Alternative 9 would be similar to existing source
- 18 water concentrations for the San Francisco Bay and San Joaquin River. Consequently, changes in
- 19 source water fraction anticipated under Alternative 9, relative to the No Action Alternative. are not
- 20 expected to substantially increase ammonia concentrations at any Delta locations.

#### 21 Table 8-72. Estimated Ammonia-N (mg-L as N) Concentrations in the Sacramento River Downstream of 22 the Sacramento Regional Wastewater Treatment Plant for the No Action Alternative and Alternative 9

	Oct	Nov	Dec	Jan	Feb	Mar	Apr	May	Jun	Jul	Aug	Sep	Annual Average
No Action Alternative	0.074	0.084	0.069	0.060	0.057	0.060	0.058	0.064	0.067	0.060	0.067	0.064	0.065
Alternative 9	0.076	0.084	0.070	0.061	0.058	0.061	0.058	0.063	0.067	0.061	0.067	0.064	0.066

23

24 Any negligible increases in ammonia-N concentrations that could occur at certain locations in the 25 Delta would not be of frequency, magnitude, and geographic extent that would adversely affect any 26 beneficial uses or substantially degrade the water quality at these locations, with regards to

27 ammonia.

#### 28 SWP/CVP Export Service Areas

29 The assessment of effects on ammonia in the SWP/CVP Export Service Area is based on assessment 30 of ammonia-N concentrations at Banks and Jones pumping plants. Similar to the discussion for 31 Alternative 1A, under Alternative 9 for areas of the Delta that are influenced by Sacramento River 32 water, including Banks and Jones pumping plants, ammonia-N concentrations are expected to 33 decrease, relative to Existing Conditions (in association with less diversion of water influenced by 34 the SRWTP). This decrease in ammonia-N concentrations for water exported via the south Delta 35 pumps is not expected to result in adverse effects on beneficial uses or substantially degrade water 36 quality of exported water, with regards to ammonia.

- 1 Furthermore, as discussed above for the Plan Area, for all areas of the Delta, including Banks and
- 2 Jones pumping plants, ammonia-N concentrations are not expected to be substantially different
- 3 under Alternative 9, relative to No Action Alternative. Any negligible increases in ammonia-N
- 4 concentrations that could occur at Banks and Jones pumping plants would not be of frequency,
- 5 magnitude and geographic extent that would adversely affect any beneficial uses or substantially
- 6 degrade the water quality at these locations, with regards to ammonia.
- *NEPA Effects*: In summary, based on the discussion above, effects on ammonia from implementation
   of CM1 are considered to be not adverse.
- *CEQA Conclusion*: Key findings discussed in the effects assessment provided above are summarized
   here, and are then compared to the CEQA thresholds of significance (defined in Section 8.3.2) for the
   purpose of making the CEQA impact determination for this constituent. For additional details on the
   effects assessment findings that support this CEQA impact determination, see the effects assessment
   discussion that immediately precedes this conclusion.
- 14 Ammonia-N concentrations are generally low in the reservoirs and rivers of the watersheds, owing 15 to the lack of substantial point and nonpoint sources of ammonia-N upstream of the SRWTP in the 16 Sacramento River watershed, in the watersheds of the eastern tributaries (Cosumnes, Mokelumne, 17 and Calaveras Rivers), or upstream of the Delta in the San Joaquin River watershed. Consequently, 18 any modified reservoir operations and subsequent changes in river flows under Alternative 9, 19 relative to Existing Conditions, are expected to have negligible, if any, effects on reservoir and river 20 ammonia-N concentrations upstream of Freeport in the Sacramento River watershed and upstream 21 of the Delta in the San Joaquin River watershed.
- Ammonia-N concentrations in the Sacramento River downstream of the SRWTP would be substantially lower under Alternative 9, relative to Existing Conditions, due to upgrades to the SRWTP that are assumed to be in place, and thus, ammonia concentrations for all areas of the Delta that are influenced by Sacramento River water are expected to decrease. At locations which are not influenced notably by Sacramento River water, concentrations are expected to remain relatively unchanged, due to the similarity in SJR and BAY concentrations and the lack of expected changes in either of these concentrations.
- The assessment of effects on ammonia in the SWP/CVP Export Service Areas is based on assessment of ammonia-N concentrations at Banks and Jones pumping plants. As discussed above for the Plan Area, for areas of the Delta that are influenced by Sacramento River water, including Banks and Jones pumping plants, ammonia-N concentrations are expected to decrease under Alternative 9,
- relative to Existing Conditions.
  Based on the above, there would be no substantial, long-term increase in ammonia-N concentrations
  in the rivers and reservoirs upstream of the Delta, in the Plan Area, or the waters exported to the
- in the rivers and reservoirs upstream of the Delta, in the Plan Area, or the waters exported to the
   CVP and SWP service areas under Alternative 9 relative to Existing Conditions. As such, this
- 37 alternative is not expected to cause additional exceedance of applicable water quality
- 38 objectives/criteria by frequency, magnitude, and geographic extent that would cause adverse effects
- 39 on any beneficial uses of waters in the affected environment. Because ammonia concentrations are
- 40 not expected to increase substantially, no long-term water quality degradation is expected to occur
- 41 and, thus, no adverse effects on beneficial uses would occur. Ammonia is not 303(d) listed within the
- 42 affected environment and thus any minor increases that could occur in some areas would not make
- 43 any existing ammonia-related impairment measurably worse because no such impairments
- 44 currently exist. Because ammonia-N is not bioaccumulative, minor increases that could occur in

- 1 some areas would not bioaccumulate to greater levels in aquatic organisms that would, in turn, pose
- 2 substantial health risks to fish, wildlife, or humans. This impact is considered to be less than
- 3 significant. No mitigation is required.

### Impact WQ-2: Effects on Ammonia Concentrations Resulting from Implementation of CM2 CM21

- *NEPA Effects*: Effects of CM2-CM21 on ammonia under Alternative 9 would be the same as those
   discussed for Alternative 1A and are considered to be not adverse.
- *CEQA Conclusion*: CM2–CM21 proposed under Alternative 9 would be similar to conservation
   measures proposed under Alternative 1A. As such, effects on ammonia resulting from the
   implementation of CM2–CM21 would be similar to those previously discussed for Alternative 1A.
   This impact is considered to be less than significant. No mitigation is required.

# Impact WQ-3: Effects on Boron Concentrations Resulting from Facilities Operations and Maintenance (CM1)

### 14 Upstream of the Delta

15 Effects of CM1 on boron under Alternative 9 in areas upstream of the Delta would be very similar to 16 the effects discussed for Alternative 1A. There would be no expected change to the sources of boron 17 in the Sacramento and eastside tributary watersheds, and resultant changes in flows from altered 18 system-wide operations would have negligible, if any, effects on the concentration of boron in the 19 rivers and reservoirs of these watersheds. The modeled long-term annual average lower San Joaquin 20 River flow at Vernalis would decrease slightly compared to Existing Conditions (in association with 21 changed operations, climate change, and increased water demands) and the No Action Alternative 22 considering only changes due to Alternative 9 operations. The reduced flow would result in possible 23 increases in long-term average boron concentrations of up to about 3% relative to the Existing 24 Conditions (Appendix 8F, Boron, Table Bo-32). The increased boron concentrations would not 25 increase the frequency of exceedances of any applicable objectives or criteria and would not be 26 expected to cause further degradation at measurable levels in the lower San Joaquin River, and thus 27 would not cause the existing impairment there to be discernibly worse. Consequently, Alternative 9 28 would not be expected to cause exceedance of boron objectives/criteria or substantially degrade 29 water quality with respect to boron, and thus would not adversely affect any beneficial uses of the 30 Sacramento River, the eastside tributaries, associated reservoirs upstream of the Delta, or the San 31 Joaquin River.

### 32 Delta

- Modeling scenarios included assumptions regarding how certain habitat restoration activities (CM2
  and CM4) would affect Delta hydrodynamics, To the extent that restoration actions alter
  hydrodynamics within the Delta region, which affects mixing of source waters, these effects are
  included in this assessment of operations-related water quality changes (i.e., CM1). Other effects of
  CM2-CM21 not attributable to hydrodynamics, for example, additional loading of a constituent to
  the Delta, are discussed within the impact header for CM2-CM21. See section 8.3.1.3 for more
  information.
- Relative to the Existing Conditions and No Action Alternative, Alternative 9 would result in similar
   or reduced long-term average boron concentrations for the 16-year period modeled at northern and

- eastern Delta locations, with a substantial reduction in boron concentrations in the San Joaquin
  River at Buckley Cove. Long-term average boron concentrations would increase at interior and
  western Delta locations (by as much as 66% at Franks Tract, 80% at Old River at Rock Slough, and
  9% at the Sacramento River at Emmaton) (Appendix 8F, *Boron*, Table Bo-22). The comparison to
  Existing Conditions reflects changes due to both Alternative 9 operations (including use of operable
  barriers and numerous other components of Operational Scenario G) and climate change/sea level
  rise. The comparison to the No Action Alternative reflects changes due only to operations.
- 8 Implementation of tidal habitat restoration under CM4 also may contribute to increased boron 9 concentrations at western Delta assessment locations (more discussion of this phenomenon is 10 included in Section 8.3.1.3), and thus would not be anticipated to substantially affect agricultural 11 diversions which occur primarily at interior Delta locations. The long-term annual average and 12 monthly average boron concentrations, for either the 16-year period or drought period modeled, 13 would never exceed the 2,000  $\mu$ g/L human health advisory objective (i.e., for children) or 500  $\mu$ g/L 14 agricultural objective at any of the eleven Delta assessment locations, which represents no change 15 from the Existing Conditions and No Action Alternative (Appendix 8F, Boron, Table Bo-3A). The 16 increased concentrations at interior Delta locations would result in moderate reductions in the long-17 term average assimilative capacity of up to 33% at Franks Tract and up to 46% at Old River at Rock 18 Slough locations (Appendix 8F, Table Bo-23). However, because the absolute boron concentrations 19 would still be well below the lowest 500  $\mu$ g/L objective for the protection of the agricultural 20 beneficial use under Alternative 9, the levels of boron degradation would not be of sufficient 21 magnitude to substantially increase the risk of exceeding objectives or cause adverse effects to 22 municipal and agricultural water supply beneficial uses, or any other beneficial uses, in the Delta 23 (Appendix 8F, Figure Bo-5).

### 24 SWP/CVP Export Service Areas

25 Effects of CM1 on boron under Alternative 9 in the Delta would be similar to the effects discussed for 26 Alternative 1A. Under Alternative 9, long-term average boron concentrations would decrease by as 27 much as 18% at the Banks Pumping Plant and by as much as 31% at Jones Pumping Plant relative to 28 Existing Conditions and No Action Alternative (Appendix 8F, Boron, Table Bo-22) as a result of 29 export of a greater proportion of low-boron Sacramento River water. Commensurate with the 30 decrease in exported boron concentrations, boron concentrations in the lower San Joaquin River 31 may be reduced and would likely alleviate or lessen any expected increase in boron concentrations 32 at Vernalis associated with flow reductions (see discussion of Upstream of the Delta), as well as 33 locations in the Delta receiving a large fraction of San Joaquin River water. Reduced export boron 34 concentrations also may contribute to reducing the existing 303(d) impairment in the lower San 35 Joaquin River and associated TMDL actions for reducing boron loading.

- Maintenance of SWP and CVP facilities under Alternative 9 would not be expected to create new sources of boron or contribute towards a substantial change in existing sources of boron in the affected environment. Maintenance activities would not be expected to cause any substantial increases in boron concentrations or degradation with respect to boron such that objectives would be exceeded more frequently, or any beneficial uses would be adversely affected anywhere in the affected environment.
- 42 *NEPA Effects:* In summary, relative to the No Action Alternative conditions, Alternative 9 would
   43 result in moderate increases in long-term average boron concentrations in the Delta and not
- 44 appreciably change boron levels in the lower San Joaquin River. However, the predicted changes in

the Delta would not be expected to result in exceedances of applicable objectives or further water
 quality degradation such that objectives would likely be exceeded or there would be substantially
 increased risk of adverse effect on water quality.

*CEQA Conclusion:* Key findings discussed in the effects assessment provided above are summarized
 here, and are then compared to the CEQA thresholds of significance (defined in Section 8.3.2) for the
 purpose of making the CEQA impact determination for this constituent. For additional details on the
 effects assessment findings that support this CEQA impact determination, see the effects assessment
 discussion that immediately precedes this conclusion.

Boron is not a constituent of concern in the Sacramento River watershed upstream of the Delta, thus
river flow rate and reservoir storage reductions that would occur under the Alternative 9, relative to
Existing Conditions, would not be expected to result in a substantial adverse change in boron levels.
Additionally, relative to Existing Conditions, Alternative 9 would not result in reductions in river
flow rates (i.e., less dilution) or increased boron loading such that there would be any substantial
increases in boron concentration upstream of the Delta in the San Joaquin River watershed.

Moderate increased boron levels (i.e., up to 82% increased concentration) and degradation predicted for interior and western Delta locations in response to a shift in the Delta source water percentages and tidal habitat restoration under this alternative would not be expected to cause exceedances of objectives. Alternative 9 maintenance also would not result in any substantial increases in boron concentrations in the affected environment. Boron concentrations would be reduced in water exported from the Delta to the CVP/SWP Export Service Areas, thus reflecting a potential improvement to boron loading in the lower San Joaquin River.

22 Boron is not a bioaccumulative constituent, thus any increased concentrations under Alternative 9 23 would not result in adverse boron bioaccumulation effects to aquatic life or humans. Relative to 24 Existing Conditions, Alternative 9 would not result in substantially increased boron concentrations 25 such that frequency of exceedances of municipal and agricultural water supply objectives would 26 increase. The levels of boron degradation that may occur under Alternative 9, while widespread in 27 particular at interior Delta locations, would not be of sufficient magnitude to cause substantially 28 increased risk for adverse effects to municipal or agricultural beneficial uses within the affected 29 environment. Long-term average boron concentrations would decrease in Delta water exports to the 30 SWP and CVP service area, which may contribute to reducing the existing 303(d) impairment of 31 agricultural beneficial uses in the lower San Joaquin River. Consequently, Alternative 9 would not be 32 expected to cause any substantial increases in boron concentrations or degradation with respect to 33 boron such that objectives would be exceeded more frequently, or any beneficial uses would be 34 adversely affected anywhere in the affected environment. Based on these findings, this impact is 35 determined to be less than significant. No mitigation is required.

#### 36 Impact WQ-4: Effects on Boron Concentrations Resulting from Implementation of CM2-CM21

- 37 *NEPA Effects*: Effects of CM2–CM21 on boron under Alternative 9 would be the same as those
   38 discussed for Alternative 1A and are determined to be not adverse.
- 39 *CEQA Conclusion*: CM2–CM21 proposed under Alternative 9 would be similar to conservation
- 40 measures proposed under Alternative 1A. As such, effects on boron resulting from the
- 41 implementation of CM2–CM21 would be similar to those previously discussed for Alternative 1A.
- 42 This impact is considered to be less than significant. No mitigation is required.

### Impact WQ-5: Effects on Bromide Concentrations Resulting from Facilities Operations and Maintenance (CM1)

#### 3 Upstream of the Delta

Under Alternative 9 there would be no expected change to the sources of bromide in the Sacramento
and eastside tributary watersheds. Bromide loading in these watersheds would remain unchanged
and resultant changes in flows from altered system-wide operations under Alternative 9 would have
negligible, if any, effects on the concentration of bromide in the rivers and reservoirs of these
watersheds. Consequently, Alternative 9 would not be expected to adversely affect the MUN
beneficial use, or any other beneficial uses, of the Sacramento River, the eastside tributaries, or their
associated reservoirs upstream of the Delta.

11 Under Alternative 9, modeling indicates that long-term annual average flows on the San Joaquin 12 River would decrease by 6%, relative to Existing Conditions and would remain virtually the same 13 relative to the No Action Alternative (see Appendix 5A, BDCP/California WaterFix FEIR/FEIS 14 Modeling Technical Appendix). These decreases in flow would result in possible increases in long-15 term average bromide concentrations of about 3% relative to Existing Conditions and less than <1% 16 relative to the No Action Alternative (Appendix 8E, Bromide, Table 24). The small increases in lower 17 San Joaquin River bromide levels that could occur under Alternative 9, relative to existing and No 18 Action Alternative conditions would not be expected to adversely affect the MUN beneficial use, or 19 any other beneficial uses, of the lower San Joaquin River.

#### 20 **Delta**

Modeling scenarios included assumptions regarding how certain habitat restoration activities (CM2
and CM4) would affect Delta hydrodynamics, To the extent that restoration actions alter
hydrodynamics within the Delta region, which affects mixing of source waters, these effects are
included in this assessment of operations-related water quality changes (i.e., CM1). Other effects of
CM2-CM21 not attributable to hydrodynamics, for example, additional loading of a constituent to
the Delta, are discussed within the impact header for CM2-CM21. See section 8.3.1.3 for more
information.

28 Using the mass-balance modeling approach for bromide (see Section 8.3.1.3), relative to Existing 29 Conditions, Alternative 9 would result in increases in long-term average bromide concentrations at Buckley Cove (for the modeled drought period only), Emmaton, and Barker Slough, while long-term 30 31 average concentrations would decrease at the other assessment locations (Appendix 8E, Bromide, 32 Table 20). With regard to bromide, Emmaton is a suitable source of raw drinking water on a 33 seasonal basis. While the relative change in long-term average bromide concentration at Emmaton is 34 considerable ( $\leq$ 32%), the increase in the average would be due to more frequent seasonal peak 35 concentrations in excess of 1,000 µg/L relative to Existing Conditions, particularly during October 36 through December (Appendix 8E, Bromide, Figure 2). At Emmaton the predicted 50 µg/L exceedance 37 frequency would increase only slightly from 82% under Existing Conditions to 86% under 38 Alternative 9 (98% to 100% for the modeled drought period), and the predicted 100  $\mu$ g/L 39 exceedance frequency would increase from 72% under Existing Conditions to 81% under 40 Alternative 9 (93% to 97% for the modeled drought period), indicative of very small changes during 41 seasonally suitable periods of potential use. At Barker Slough, predicted long-term average bromide 42 concentrations would increase from 51  $\mu$ g/L to 61  $\mu$ g/L (19% relative increase) for the modeled 16-43 year hydrologic period and 54  $\mu$ g/L to 100  $\mu$ g/L (88% relative increase) for the modeled drought 44 period. At Barker Slough, the predicted 50  $\mu$ g/L exceedance frequency would decrease from 49%

1 under Existing Conditions to 41% under Alternative 9, but would increase from 55% to 80% during 2 the drought period. At Barker Slough, the predicted 100  $\mu$ g/L exceedance frequency would increase 3 from 0% under Existing Conditions to 16% under Alternative 9, and would increase from 0% to 4 42% during the drought period. At Buckley Cove, predicted long-term average bromide 5 concentrations would remain the same (i.e., 259  $\mu$ g/L), but would increase from 272  $\mu$ g/L to 330 6  $\mu$ g/L (21% relative increase) for the modeled drought period. At Buckley Cove, the predicted 50 7  $\mu$ g/L exceedance frequency would not change (i.e., 100% exceedance), but the modeled 100  $\mu$ g/L 8 exceedance frequency would decrease from 100% under Existing Conditions to 90% under 9 Alternative 9 (100% to 87% for the modeled drought period). This comparison to Existing 10 Conditions reflects changes in bromide due to both Alternative 9 operations (including use of 11 operable barriers and numerous other components of Operational Scenario G) and climate 12 change/sea level rise.

- 13 Due to the relatively small differences between modeled Existing Conditions and No Action 14 baselines, changes in long-term average bromide concentrations and changes in exceedance 15 frequencies relative to the No Action Alternative would be generally of similar magnitude to those 16 previously described for the Existing Conditions comparison (Appendix 8E, Bromide, Table 20). 17 Modeled long-term average bromide concentration at Emmaton would increase by as much as 36%, 18 but change in 50 and 100  $\mu$ g/L exceedance thresholds would be smaller than that described for the 19 Existing Conditions comparison, indicative of very small changes during seasonally suitable periods 20 of potential use. Modeled long-term average bromide concentration at Barker Slough is predicted to 21 increase by 23% (87% for the modeled drought period) relative to the No Action Alternative. 22 Modeled long-term average bromide concentration increases at Buckley Cove are predicted to 23 increase by 7% (36% for the modeled drought period) relative to the No Action Alternative. Unlike 24 the comparison to Existing Conditions, this comparison to the No Action Alternative reflects changes 25 in bromide due only to Alternative 9 operations.
- At Barker Slough, modeled long-term average bromide concentrations for the various baseline
  conditions are very similar (≤4%) (Appendix 8E, *Bromide*, Table 20). Such similarity demonstrates
  that the modeled Alternative 9 change in bromide is almost entirely due to Alternative 9 operations,
  and not climate change/sea level rise. Therefore, operations are the primary driver of effects on
  bromide at Barker Slough, regardless whether Alternative 9 is compared to Existing Conditions, or
  compared to the No Action Alternative.
- 32 Results of the modeling approach which used relationships between EC and chloride and between 33 chloride and bromide (see Section 8.3.1.3) differed somewhat from what is presented above for the 34 mass-balance approach (see Appendix 8E, Bromide, Table 21). For most locations, the frequency of 35 exceedance of the 50  $\mu$ g/L and 100  $\mu$ g/L were similar. The greatest difference between the methods 36 was predicted for Barker Slough. The increases in frequency of exceedance of the 100 µg/L 37 threshold, relative to Existing Conditions and the No Action Alternative, were not as great using this 38 alternative EC to chloride and chloride to bromide relationship modeling approach as compared to 39 that presented above from the mass-balance modeling approach. However, there were still 40 substantial increases, resulting in 9% exceedance over the modeled period under Alternative 9, as 41 compared to 1% under Existing Conditions and 2% under the No Action Alternative. For the drought 42 period, exceedance frequency increased from 0% under Existing Conditions and the No Action 43 Alternative, to 23% under Alternative 9. Furthermore, concentrations predicted at Buckley Cove also 44 differed. The EC to chloride and chloride to bromide relationship modeling approach predicted that 45 concentrations at Buckley cove would decrease under Alternative 9 on both a long term basis and 46 under the modeled drought period, relative to Existing Conditions and the No Action Alternative.

This is in contrast to the mass-balance approach presented above, which predicted an increase in
 concentrations under the drought period. Because the mass-balance approach predicts a greater
 level of impact at Barker Slough, determination of impacts was based on the mass-balance results.

4 While the increase in long-term average bromide concentrations at Buckley Cove are relatively 5 small when modeled over a representative 16-year hydrologic period, increases during the modeled 6 drought period, principally the long-term average bromide concentration greater than 300 µg/L, 7 would represent a substantial change in source water quality to the City of Stockton during a season 8 of drought. Additionally, the increase in long-term average bromide concentrations predicted at 9 Barker Slough, principally the relative increase in 100 µg/L exceedance frequency, would result in a 10 substantial change in source water quality for existing drinking water treatment plants drawing 11 water from the North Bay Aqueduct. While the implications of such modeled changes in bromide 12 concentrations at Buckley Cove and Barker Slough is difficult to predict, the substantial modeled 13 increases could lead to adverse changes in the formation of disinfection byproducts such that 14 considerable treatment plant upgrades may be necessary in order to achieve equivalent levels of 15 health protection. Because many of the other modeled locations already frequently exceed the 100 16 µg/L threshold under Existing Conditions and the No Action Alternative, these locations likely 17 already require treatment plant technologies to achieve equivalent levels of health protection, and thus no additional treatment technologies would be triggered by the small increases in the 18 19 frequency of exceeding the 100 µg/L threshold. Hence, no further impact on the drinking water 20 beneficial use would be expected at these locations.

21 The seasonal intakes at Mallard Slough and City of Antioch are infrequently used due to water 22 quality constraints related to sea water intrusion. On a long-term average basis, bromide at these 23 locations is in excess of  $3,000 \,\mu\text{g/L}$ , but during seasonal periods of high Delta outflow can be <300 24  $\mu$ g/L. Based on modeling using the mass-balance approach, use of the seasonal intakes at Mallard 25 Slough and City of Antioch under Alternative 9 would experience a period average increase in 26 bromide during the months when these intakes would most likely be utilized. For those wet and 27 above normal water year types where mass balance modeling would predict water quality typically 28 suitable for diversion, predicted long-term average bromide would increase from 103 µg/L to 140 29  $\mu$ g/L (37% increase) at City of Antioch and would decrease from 150  $\mu$ g/L to 146  $\mu$ g/L (3%) 30 decrease) at Mallard Slough relative to Existing Conditions (Appendix 8E, Bromide, Table 25). 31 Changes would be similar for the No Action Alternative comparison. Modeling results using the EC to 32 chloride and chloride to bromide relationships show increases during these months, but the relative 33 magnitude of the increases is much lower (Appendix 8E, Bromide, Table 26). Regardless of the 34 differences in the data between the two modeling approaches, the decisions surrounding the use of 35 these seasonal intakes is largely driven by acceptable water quality, and thus have historically been 36 opportunistic. Opportunity to use these intakes would remain, and the predicted increases in 37 bromide concentrations at the City of Antioch and Mallard Slough intake would not be expected to 38 adversely affect MUN beneficial uses, or any other beneficial use, at these locations.

39 Based on modeling using the mass-balance approach, relative to existing and No Action Alternative 40 conditions, Alternative 9 would lead to predicted improvements in long-term average bromide 41 concentrations at Staten Island, Franks Tract, Rock Slough, and Contra Costa PP No. 1, in addition to 42 Banks and Jones (discussed below). At Staten Island and Franks Tract, long-term average bromide 43 concentrations would be predicted to decrease by 4–21% depending on baseline comparison, while 44 at Rock Slough and Contra Costa PP No.1, long-term average bromide concentrations would be 45 predicted to decrease by 40–45%, depending on baseline comparison. Modeling results using the EC 46 to chloride and chloride to bromide relationships generally do not show similar decreases for Rock

Slough and Contra Costa PP No. 1, but rather, predict small increases. Based on the small magnitude
 of increases predicted, these increases would not adversely affect beneficial uses at those locations.

3 Important to the results presented above is the assumed habitat restoration footprint on both the 4 temporal and spatial scales incorporated into the modeling. Modeling sensitivity analyses have 5 indicated that habitat restoration (which are reflected in the modeling—see Section 8.3.1.3), not 6 operations covered under CM1, are the driving factor in the modeled bromide increases. The timing, 7 location, and specific design of habitat restoration will have effects on Delta hydrodynamics, and any 8 deviations from modeled habitat restoration and implementation schedule will lead to different 9 outcomes. Although habitat restoration near Barker Slough is an important factor contributing to 10 modeled bromide concentrations at the North Bay Aqueduct, BDCP habitat restoration elsewhere in 11 the Delta can also have large effects. Because of these uncertainties, and the possibility of adaptive 12 management changes to BDCP restoration activities, including location, magnitude, and timing of 13 restoration, the estimates are not predictive of the bromide levels that would actually occur in 14 Barker Slough or elsewhere in the Delta.

### 15 SWP/CVP Export Service Areas

16 Under Alternative 9, improvement in long-term average bromide concentrations would occur at the 17 Banks and Jones pumping plants, with exception to the modeled drought period when compared the 18 No Action Alternative. Long-term average bromide concentrations for the modeled 16-year 19 hydrologic period at these locations would decrease by as much as 21% relative to Existing 20 Conditions and 9% relative to the No Action Alternative (Appendix 8E, *Bromide*, Table 20). However, 21 during the modeled drought period, long-term average bromide concentrations would increase by 22 as much as 12% relative to the No Action Alternative. Exceedances of the 50 µg/L assessment 23 threshold would remain virtually the same for both Banks and Jones, but exceedance of the 100 24  $\mu$ g/L assessment threshold would decrease, from 100% to 81% at Banks and from 100% to 80% at 25 Jones (100% to 77% for the modeled drought period at both Banks and Jones). Lower long-term 26 average bromide concentrations at Banks and Jones would result in overall improvement in Export 27 Service Areas water quality respective to bromide. Commensurate with the decrease in exported 28 bromide, an improvement in lower San Joaquin River bromide would also be observed since 29 bromide in the lower San Joaquin River is principally related to irrigation water deliveries from the 30 Delta. While the magnitude of this expected lower San Joaquin River improvement in bromide is 31 difficult to predict, the relative decrease in overall loading of bromide to the Export Service Areas would likely alleviate or lessen any expected increase in bromide concentrations at Vernalis (see 32 33 discussion of Upstream of the Delta) as well as locations in the Delta receiving a large fraction of San 34 Joaquin River water, such as much of the south Delta.

- The discussion above is based on results of the mass-balance modeling approach. Results of the modeling approach which used relationships between EC and chloride and between chloride and bromide (see Section 8.3.1.3) were consistent with the discussion above, and assessment of bromide using these data results in the same conclusions as are presented above for the mass-balance approach (see Appendix 8E, *Bromide*, Table 21).
- 40 Similar to the discussion pertaining to the No Action Alternative, maintenance of SWP and CVP
- 41 facilities under Alternative 9 would not be expected to create new sources of bromide or contribute
- 42 towards a substantial change in existing sources of bromide in the affected environment.
- 43 Maintenance activities would not be expected to cause any substantial change in bromide such that

MUN beneficial uses, or any other beneficial use, would be adversely affected anywhere in the
 affected environment.

3 **NEPA Effects:** In summary, Alternative 9 operations and maintenance, relative to the No Action 4 Alternative, would result in small increases (i.e., <1%) in long-term average bromide concentrations 5 at Vernalis related to relatively small declines in long-term average flow on the San Joaquin River. 6 However, Alternative 9 operation and maintenance activities would cause substantial degradation 7 to water quality with respect to bromide at Barker Slough, source of the North Bay Aqueduct. 8 Resultant substantial change in long-term average bromide at Barker Slough could necessitate 9 changes in water treatment plant operations or require treatment plant upgrades in order to 10 maintain DBP compliance, and thus would constitute an adverse effect on water quality. Mitigation 11 Measure WO-5 is available to reduce these effects (implementation of this measure along with a 12 separate other commitment as set forth in Appendix 3B, Environmental Commitments, AMMs, and 13 *CMs*, relating to the potential increased treatment costs associated with bromide-related changes 14 would reduce these effects).

- *CEQA Conclusion*: Key findings discussed in the effects assessment provided above are summarized
   here, and are then compared to the CEQA thresholds of significance (defined in Section 8.3.2) for the
   purpose of making the CEQA impact determination for this constituent. For additional details on the
   effects assessment findings that support this CEQA impact determination, see the effects assessment
   discussion that immediately precedes this conclusion.
- 20 Under Alternative 9 there would be no expected change to the sources of bromide in the Sacramento 21 and eastside tributary watersheds. Bromide loading in these watersheds would remain unchanged 22 and resultant changes in flows from altered system-wide operations under Alternative 9 would have 23 negligible, if any, effects on the concentration of bromide in the rivers and reservoirs of these 24 watersheds. However, south of the Delta, the San Joaquin River is a substantial source of bromide, 25 primarily due to the use of irrigation water imported from the southern Delta. Concentrations of 26 bromide at Vernalis are inversely correlated to net river flow. Under Alternative 9, long-term 27 average flows at Vernalis would decrease only slightly, resulting in less than substantial predicted 28 increases in long-term average bromide of about 3% relative to Existing Conditions.
- 29 Relative to Existing Conditions, Alternative 9 would result in modeled increases in long-term 30 average bromide concentration at Buckley Cove (for the drought period only), Barker Slough, and 31 Emmaton. While the relative change in long-term average bromide concentration at Emmaton is 32 considerable ( $\leq 32\%$ ), the increase in the average would be due to more frequent seasonal peak 33 concentrations in excess of 1,000 µg/L relative to Existing Conditions, rather than substantial 34 increases during seasonally suitable periods of potential use. However, substantial increases in long-35 term average bromide at Barker Slough and Buckley Cove (i.e., vicinity of the City of Stockton's 36 drinking water intake) during a season of drought could lead to adverse changes in the formation of 37 disinfection byproducts at drinking water treatment plants such that considerable water treatment 38 plant upgrades would be necessary in order to achieve equivalent levels of drinking water health 39 protection.
- 40 The assessment of effects on bromide in the SWP/CVP Export Service Areas is based on assessment
- 41 of changes in bromide concentrations at Banks and Jones pumping plants. Under Alternative 9,
- 42 substantial improvement would occur at the Banks and Jones pumping plants, where predicted
- 43 long-term average bromide concentrations are predicted to decrease by as much as 21% relative to

Existing Conditions. An overall improvement in bromide-related water quality would be predicted
 in the SWP/CVP Export Service Areas.

3 Based on the above, Alternative 9 operation and maintenance would not result in any substantial 4 change in long-term average bromide concentration upstream of the Delta. Furthermore, under 5 Alternative 9, water exported from the Delta to the SWP/CVP service area would be substantially 6 improved relative to bromide. Bromide is not bioaccumulative, therefore change in long-term 7 average bromide concentrations would not directly cause bioaccumulative problems in aquatic life 8 or humans. Additionally, bromide is not a constituent related to any 303(d) listings. Alternative 9 9 operation and maintenance activities would not cause substantial long-term degradation to water 10 quality respective to bromide with the exception of water quality at Buckley Cove (drought period 11 only) and Barker Slough. At Buckley Cove, modeled long-term annual average concentrations of 12 bromide would increase from 272  $\mu$ g/L to 330  $\mu$ g/L (21% relative increase) during the modeled 13 drought period. At Barker Slough, modeled long-term annual average concentrations of bromide 14 would increase from 54  $\mu$ g/L to 100  $\mu$ g/L (88% relative increase) for the modeled drought period. 15 Furthermore, for Barker Slough the frequency of predicted bromide concentrations exceeding 100 16 μg/L would increase from 0% under Existing Conditions to 16% under Alternative 9 (0% to 42% for 17 the modeled drought period). Substantial changes in long-term average bromide at these locations 18 could necessitate changes in treatment plant operation or require treatment plant upgrades in order 19 to maintain DBP compliance. The model predicted change at Buckley Cove during the drought 20 period and at Barker Slough is substantial and, therefore, would represent a substantially increased 21 risk for adverse effects on existing MUN beneficial uses should treatment upgrades not be 22 undertaken. The impact is considered significant. However, there is no feasible mitigation available 23 for identified impacts at Buckley Cove, which would remain significant and unavoidable during 24 drought periods.

25 Implementation of Mitigation Measure WQ-5 along with a separate other commitment relating to 26 the potential increased treatment costs associated with bromide-related changes would reduce 27 these effects. While mitigation measures to reduce these water quality effects in affected water 28 bodies to less-than-significant levels are not available, implementation of Mitigation Measure WQ-5 29 is recommended to attempt to reduce the effect that increased bromide concentrations may have on 30 Delta beneficial uses. However, because the effectiveness of this mitigation measure to result in 31 feasible measures for reducing water quality effects is uncertain, this impact is considered to remain 32 significant and unavoidable. Please see Mitigation Measure WQ-5 under Impact WQ-5 in the 33 discussion of Alternative 1A.

34 In addition to and to supplement Mitigation Measure WQ-5, the BDCP proponents have incorporated 35 into the BDCP, as set forth in EIR/EIS Appendix 3B, Environmental Commitments, AMMs, and CMs, a 36 separate other commitment to address the potential increased water treatment costs that could 37 result from bromide-related concentration effects on municipal water purveyor operations. 38 Potential options for making use of this financial commitment include funding or providing other 39 assistance towards implementation of the North Bay Aqueduct AIP, acquiring alternative water 40 supplies, or other actions to indirectly reduce the effects of elevated bromide and DOC in existing water supply diversion facilities. Please refer to Appendix 3B for the full list of potential actions that 41 42 could be taken pursuant to this commitment in order to reduce the water quality treatment costs 43 associated with water quality effects relating to chloride, electrical conductivity, and bromide.

### Mitigation Measure WQ-5: Avoid, Minimize, or Offset, as Feasible, Adverse Water Quality Conditions

3 Please see Mitigation Measure WQ-5 under Impact WQ-5 in the discussion of Alternative 1A.

### Impact WQ-6: Effects on Bromide Concentrations Resulting from Implementation of CM2 CM21

6 **NEPA Effects:** CM2–CM21 under Alternative 9 would be similar to conservation measures under 7 Alternative 1A, but with changes in the south Delta to accommodate the modified corridors. As 8 discussed for Alternative 1A, implementation of CM2–CM21 would not present new or substantially 9 changed sources of bromide to the study area. Some conservation measures may replace or 10 substitute for existing irrigated agriculture in the Delta. This replacement or substitution is not expected to substantially increase or present new sources of bromide. CM2-CM21 would not be 11 12 expected to cause any substantial change in bromide such that MUN beneficial uses, or any other 13 beneficial use, would be adversely affected anywhere in the affected environment.

- In summary, implementation of CM2-CM21 under Alternative 9, relative to the No Action
   Alternative, would have negligible, if any, effects on bromide concentrations. The effects on bromide
   from implementing CM2-CM21 are determined to not be adverse.
- 17 *CEQA Conclusion*: CM2-CM21 proposed under Alternative 9 would be similar to conservation
   18 measures proposed under Alternative 1A. As discussed for Alternative 1A, implementation of CM2 19 CM21 would not present new or substantially changed sources of bromide to the study area. As
   20 such, effects on bromide resulting from the implementation of CM2-CM21 would be similar to those
   21 previously discussed for Alternative 1A. This impact is considered to be less than significant. No
   22 mitigation is required.

# Impact WQ-7: Effects on Chloride Concentrations Resulting from Facilities Operations and Maintenance (CM1)

### 25 Upstream of the Delta

26 Under Alternative 9 there would be no expected change to the sources of chloride in the Sacramento 27 and eastside tributary watersheds. Chloride loading in these watersheds would remain unchanged 28 and resultant changes in flows from altered system-wide operations would have negligible, if any, 29 effects on the concentration of chloride in the rivers and reservoirs of these watersheds. The 30 modeled long-term annual average flows on the lower San Joaquin River at Vernalis would decrease 31 slightly compared to Existing Conditions and be similar compared to the No Action Alternative (as a 32 result of climate change). The reduced flow would result in possible increases in long-term average 33 chloride concentrations of about 2%, relative to the Existing Conditions and no change relative to No 34 Action Alternative (Appendix 8G, Chloride, Table Cl-62). Consequently, Alternative 9 would not be 35 expected to cause exceedance of chloride objectives/criteria or substantially degrade water quality 36 with respect to chloride, and thus would not adversely affect any beneficial uses of the Sacramento 37 River, the eastside tributaries, associated reservoirs upstream of the Delta, or the San Joaquin River.

#### 38 **Delta**

- 39 Modeling scenarios included assumptions regarding how certain habitat restoration activities (CM2
- 40 and CM4) would affect Delta hydrodynamics, To the extent that restoration actions alter
- 41 hydrodynamics within the Delta region, which affects mixing of source waters, these effects are

1 included in this assessment of operations-related water quality changes (i.e., CM1). Other effects of

- 2 CM2–CM21 not attributable to hydrodynamics, for example, additional loading of a constituent to
- the Delta, are discussed within the impact header for CM2-CM21. See section 8.3.1.3 for more
  information.

5 Relative to the Existing Conditions and No Action Alternative, Alternative 9 would result in similar 6 or reduced long-term average chloride concentrations for the 16-year period modeled at some of 7 the assessment locations, and, depending on the modeling approach (see Section 8.3.1.3), increased 8 concentrations at the North Bay Aqueduct at Barker Slough (i.e., up to 20% compared to No Action 9 Alternative), Contra Costa Canal at Pumping Plant #1 (i.e., up to 23% compared to No Action 10 Alternative), Rock Slough (i.e., up to 20% compared to No Action Alternative), Franks Tract (i.e., up 11 to 29% compared to No Action Alternative), Sacramento River at Emmaton (i.e., up to 25% 12 compared to No Action Alternative), Sacramento River at Mallard Island (i.e., up to 6% compared to 13 No Action Alternative), and North Bay Aqueduct at Barker Slough (i.e., up to 18% compared to No 14 Action Alternative) (Appendix 8G, Chloride, Tables Cl-55 and Cl-56). Moreover, the direction and 15 magnitude of predicted changes for Alternative 9 are similar between the alternatives, thus, the 16 effects relative to Existing Conditions and the No Action Alternative are discussed together. 17 Additionally, implementation of tidal habitat restoration under CM4 would increase the tidal 18 exchange volume in the Delta, and thus may contribute to increased chloride concentrations in the 19 Bay source water as a result of increased salinity intrusion. More discussion of this phenomenon is 20 included in Section 8.3.1.3. Consequently, while uncertain, the magnitude of chloride increases may 21 be greater than indicated herein and would affect the western Delta assessment locations the most 22 which are influenced to the greatest extent by the Bay source water. The comparison to Existing Conditions reflects changes in chloride due to both Alternative 9 operations (including use of 23 24 operable barriers and numerous other components of Operational Scenario G) and climate 25 change/sea level rise. The comparison to the No Action Alternative reflects changes in chloride due 26 only to operations. The following outlines the modeled chloride changes relative to the applicable 27 objectives and beneficial uses of Delta waters.

### 28 Municipal Beneficial Uses

29 Estimates of chloride concentrations generated using EC-chloride relationships and DSM2 EC output 30 (see Section 8.3.1.3) were used to evaluate the 150 mg/L Bay-Delta WQCP objective for municipal 31 and industrial beneficial uses on a basis of the percentage of years the chloride objective is exceeded 32 for the modeled 16-year period. The objective is exceeded if chloride concentrations exceed 150 33 mg/L for a specified number of days in a given water year at both the Antioch and Contra Costa 34 Pumping Plant #1 locations. For Alternative 9, the modeled frequency of objective exceedance 35 would increase from 7% of years under Existing Conditions and 0% under the No Action Alternative 36 to 13% of years under Alternative 9 (Appendix 8G, Chloride, Table Cl-64).

- Similarly, estimates of chloride concentrations generated using EC-chloride relationships and DSM2
  EC output (see Section 8.3.1.3) were also used to evaluate the 250 mg/L Bay-Delta WQCP objective
  for chloride at Contra Costa Pumping Plant #1, where daily average objectives apply. The basis for
  the evaluation was the predicted number of days the objective was exceeded for the modeled 16year period. For Alternative 9, the modeled frequency of objective exceedance would decrease, from
- 42 6% of modeled days under Existing Conditions and 5% under the No Action Alternative to 1% of
- 43 modeled days under Alternative 9 (Appendix 8G, *Chloride*, Table Cl-63).

1 Given the limitations inherent to estimating future chloride concentrations (see Section 8.3.1.3). 2 estimation of chloride concentrations through both amass balance approach and an EC-chloride 3 relationship approach was used to evaluate the 250 mg/L Bay-Delta WOCP objectives in terms of 4 both frequency of exceedance and use of assimilative capacity. When utilizing the mass balance 5 approach to model monthly average chloride concentrations for the 16-year period, the predicted 6 frequency of exceeding the 250 mg/L objective would be eliminated at the Contra Costa Canal at 7 Pumping Plant #1 (24% for Existing Conditions to 0% under Alternative 9), thus indicating 8 complete compliance with this objective would be achieved (Appendix 8G, Chloride, Table Cl-57 and 9 Figure Cl-13). Compared to Existing Conditions, the frequency of exceedances would not change 10 substantially at the San Joaquin River at Antioch (i.e., increase of 2% from 66% to 68%) or at 11 Mallard Island (i.e., increase6% from 77% to 83%) and would be similar, or decrease, compared to 12 the No Action Alternative (Appendix 8G, Table Cl-57), and there would be no substantial long-term 13 degradation (Appendix 8G, Table Cl-59).

14 In comparison, when utilizing the chloride-EC relationship to model monthly average chloride 15 concentrations for the 16-year period, trends in frequency of exceedance generally agreed, but use 16 of assimilative capacity were predicted to be larger at some locations (Appendix 8G, Chloride, Tables 17 Cl-58 and Cl-60). Specifically, while the model predicted exceedance frequency would decrease at 18 the Contra Costa Canal at Pumping Plant #1, Rock Slough, and Franks Tract locations, use of 19 assimilative capacity would increase substantially for the months of February through July at Rock 20 at the Contra Costa Canal at Pumping Plant #1 (i.e., maximum of 79% in March and April for the 21 modeled drought period) and at the San Joaquin River in March and April (i.e., 13% and 14%, 22 respectively). Due to such seasonal long-term average water quality degradation at these locations, the potential exists for substantial adverse effects on the municipal and industrial beneficial uses 23 24 through reduced opportunity for diversion of water with acceptable chloride levels. Moreover, due 25 to the increased frequency of exceeding the 150 mg/L Bay-Delta WQCP objective, the potential 26 exists for adverse effects on the municipal and industrial beneficial uses at Contra Costa Pumping 27 Plant #1 and Antioch.

### 28 303(d) Listed Water Bodies

With respect to the 303(d) listing for chloride in Tom Paine Slough, the monthly average chloride
concentrations for the 16-year period modeled at Old River at Tracy Road, which represents the
nearest DSM2-modeled location to Tom Paine in the south Delta, would generally be similar
compared to Existing Conditions and No Action Alternative, and thus, would not be further degraded
on a long-term basis (Appendix 8G, Figure Cl-14).

34 With respect to Suisun Marsh, the monthly average chloride concentrations for the 16-year period 35 modeled would generally increase compared to Existing Conditions and No Action Alternative in 36 some months during October through May at the Sacramento River at Collinsville (Appendix 8G, 37 Figure Cl-15), Mallard Island (Appendix 8G, Figure Cl-13), and increase substantially at Montezuma 38 Slough at Beldon's Landing (i.e., over a doubling of concentration in December through February) 39 (Appendix 8G, Figure Cl-16). Although modeling of Alternative 9 assumed no operation of the 40 Montezuma Slough Salinity Control Gates, the project description assumes continued operation of 41 the Salinity Control Gates, consistent with assumptions included in the No Action Alternative. A 42 sensitivity analysis modeling run conducted for Alternative 4 with the gates operational consistent 43 with the No Action Alternative resulted in substantially lower EC levels than indicated in the original 44 Alternative 4 modeling results for Suisun Marsh, but EC levels were still somewhat higher than EC 45 levels under Existing Conditions for several locations and months. Although chloride was not

- specifically modeled in this sensitivity analysis, it is expected that chloride concentrations would be
   nearly proportional to EC levels in Suisun Marsh. Another modeling run with the gates operational
- 3 and restoration areas removed resulted in EC levels nearly equivalent to Existing Conditions,
- 4 indicating that design and siting of restoration areas has notable bearing on EC levels at different
- 5 locations within Suisun Marsh (see Appendix 8H, Attachment 1, for more information on these
- 6 sensitivity analyses). These analyses also indicate that increases in salinity are related primarily to
- 7 the hydrodynamic effects of CM4, not operational components of CM1. Based on the sensitivity
- analyses, optimizing the design and siting of restoration areas may limit the magnitude of long-term
   chloride increases in the Marsh. However, the chloride concentration increases at certain locations
- could be substantial, depending on siting and design of restoration areas. Thus, these increased
   chloride levels in Suisun Marsh are considered to contribute to additional, measureable long-term
- degradation that potentially would adversely affect the necessary actions to reduce chloride loading
   for any TMDL that is developed.

### 14 SWP/CVP Export Service Areas

15 Under Alternative 9, long-term average chloride concentrations based on the mass balance analysis 16 of modeling results for the 16-year period modeled at the Banks and Jones pumping plants would 17 decrease by as much as 21% relative to Existing Conditions and 10% compared to No Action 18 Alternative (Appendix 8G, *Chloride*, Table Cl-55). The modeled frequency of exceedances of 19 applicable water quality objectives/criteria would decrease relative to Existing Conditions and No 20 Action Alternative, for both the 16-year period and the drought period modeled (Appendix 8G, 21 *Chloride*, Table Cl-57). Consequently, water exported into the SWP/CVP service area would 22 generally be of similar or better quality with regards to chloride relative to Existing Conditions and 23 the No Action Alternative conditions.

- Results of the modeling approach which used relationships between EC and chloride (see Section
  8.3.1.3) were consistent with the discussion above, and assessment of chloride using these data
  results in the same conclusions as are presented above for the mass-balance approach (Appendix
  8G, Tables Cl-56 and Cl-58).
- Commensurate with the reduced chloride concentrations in water exported to the service area,
   reduced chloride loading in the lower San Joaquin River would be anticipated which would likely
   alleviate or lessen any expected increase in chloride at Vernalis related to decreased annual average
   San Joaquin River flows (see discussion of Upstream of the Delta).
- Maintenance of SWP and CVP facilities would not be expected to create new sources of chloride or contribute towards a substantial change in existing sources of chloride in the affected environment. Maintenance activities would not be expected to cause any substantial change in chloride such that any long-term water quality degradation would occur, thus, beneficial uses would not be adversely affected anywhere in the affected environment.
- NEPA Effects: In summary, relative to the No Action Alternative conditions, Alternative 9 would
  result in additional exceedances of the 150 mg/L Bay-Delta WCCP objective at Contra Costa
  Pumping Plant #1 and Antioch, substantial seasonal use of assimilative capacity at Contra Costa
  Pumping Plant #1, Rock Slough and Franks Tract, and potentially measureable water quality
  degradation relative to the 303(d) impairment in Suisun Marsh. The predicted chloride increases
  constitute an adverse effect on water quality (see Mitigation Measure WQ-7; implementation of this
  measure along with a separate other commitment relating to the potential increased chloride
- 44 treatment costs would reduce these effects). Additionally, the predicted changes relative to the No

- 1 Action Alternative conditions indicate that in addition to the effects of climate change/sea level rise,
- 2 implementation of CM1 and CM4 under Alternative 9 would contribute substantially to the adverse3 water quality effects.

*CEQA Conclusion:* Key findings discussed in the effects assessment provided above are summarized
 here, and are then compared to the CEQA thresholds of significance (defined in Section 8.3.2) for the
 purpose of making the CEQA impact determination for this constituent. For additional details on the
 effects assessment findings that support this CEQA impact determination, see the effects assessment
 discussion that immediately precedes this conclusion.

- 9 Chloride is not a constituent of concern in the Sacramento River watershed upstream of the Delta, 10 thus river flow rate and reservoir storage reductions that would occur under the Alternative 9, 11 relative to Existing Conditions, would not be expected to result in a substantial adverse change in 12 chloride levels. Additionally, relative to Existing Conditions, the Alternative 9 would not result in 13 reductions in river flow rates (i.e., less dilution) or increased chloride loading such that there would 14 be any substantial increase in chloride concentrations upstream of the Delta in the San Joaquin River 15 watershed.
- 16 Relative to Existing Conditions, Alternative 9 operations would result in substantially reduced 17 chloride concentrations in the Delta such that exceedances of the 250 mg/L Bay-Delta WQCP 18 objective at the San Joaquin River at Antioch and Mallard Slough would be reduced. Nevertheless, 19 due to the predicted increased frequency of exceeding the 150 mg/L Bay-Delta WQCP objective at 20 Contra Costa Pumping Plant #1 and Antioch as well as substantial seasonal use of assimilative 21 capacity at Contra Costa Pumping Plant #1and Antioch, the potential exists for adverse effects on the 22 municipal and industrial beneficial uses (see Mitigation Measure WQ-7; implementation of this 23 measure along with a separate other commitment relating to the potential increased chloride 24 treatment costs would reduce these effects). Moreover, the modeled increased chloride 25 concentrations and degradation in the western Delta could further contribute, at measurable levels, 26 to the existing 303(d) listed impairment due to chloride in Suisun Marsh for the protection of fish 27 and wildlife.
- Chloride concentrations would be reduced in water exported from the Delta to the CVP/SWP Export
   Service Areas, thus reflecting a potential improvement to chloride loading in the lower San Joaquin
   River.
- Chloride is not a bioaccumulative constituent, thus any increased concentrations under Alternative
  9 would not result in substantial chloride bioaccumulation impacts on aquatic life or humans.
  Alternative 9 maintenance would not result in any substantial changes in chloride concentration
  upstream of the Delta or in the SWP/CVP Export Service Areas. However, based on these findings,
  this impact is determined to be significant due to increased chloride concentrations and frequency
  of objective exceedance in the western Delta, as well as potential adverse effects on fish and wildlife
- 37 beneficial uses in Suisun Marsh.
- 38 While mitigation measures to reduce these water quality effects in affected water bodies to less-
- 39 than-significant levels are not available, implementation of Mitigation Measure WQ-7 is
- 40 recommended to attempt to reduce the effect that increased chloride concentrations may have on
- 41 Delta beneficial uses. However, because the effectiveness of this mitigation measure to result in
- 42 feasible measures for reducing water quality effects is uncertain, this impact is considered to remain
- 43 significant and unavoidable. Please see Mitigation Measure WQ-7 under Impact WQ-7 in the
  44 discussion of Alternative 1A.

1 In addition to and to supplement Mitigation Measure WO-7, the BDCP proponents have incorporated 2 into the BDCP, as set forth in EIR/EIS Appendix 3B, Environmental Commitments, AMMs, and CMs, a 3 separate other commitment to address the potential increased water treatment costs that could 4 result from chloride concentration effects on municipal, industrial and agricultural water purveyor 5 operations. Potential options for making use of this financial commitment include funding or 6 providing other assistance towards acquiring alternative water supplies or towards modifying 7 existing operations when chloride concentrations at a particular location reduce opportunities to 8 operate existing water supply diversion facilities. Please refer to Appendix 3B for the full list of 9 potential actions that could be taken pursuant to this commitment in order to reduce the water 10 quality treatment costs associated with water quality effects relating to chloride, electrical 11 conductivity, and bromide.

# 12Mitigation Measure WQ-7: Conduct Additional Evaluation and Modeling of Increased13Chloride Levels and Develop and Implement Phased Mitigation Actions

14 Please see Mitigation Measure WQ-7 under Impact WQ-7 in the discussion of Alternative 1A.

# 15 Impact WQ-8: Effects on Chloride Concentrations Resulting from Implementation of CM2 16 CM21

- 17 **NEPA Effects:** Under Alternative 9, the types and geographic extent of effects on chloride 18 concentrations in the Delta as a result of implementation of the other conservation measures (i.e., 19 CM2–CM21) would be similar to, and undistinguishable from, those effects previously described for 20 Alternative 1A. The conservation measures would present no new direct sources of chloride to the 21 affected environment. Moreover, some habitat restoration conservation measures (CM4-10) would 22 occur on lands within the Delta currently used for irrigated agriculture, thus replacing agricultural 23 land uses with restored tidal wetlands, floodplain, and related channel margin and off-channel 24 habitats. The potential reduction in irrigated lands within the Delta may result in reduced 25 discharges of agricultural field drainage with elevated chloride concentrations, which would be 26 considered an improvement compared to Existing Conditions and No Action Alternative conditions.
- In summary, based on the discussion above, the effects on chloride from implementing CM2-CM21are considered to be not adverse.

*CEQA Conclusion*: Implementation of the CM2–CM21 for Alternative 9 would not present new or
 substantially changed sources of chloride to the affected environment upstream of the Delta, within
 Delta, or in the SWP/CVP service area. Replacement of irrigated agricultural land uses in the Delta
 with habitat restoration conservation measures may result in some reduction in discharge of
 agricultural field drainage with elevated chloride concentrations, thus resulting in improved water
 quality conditions. Based on these findings, this impact is considered to be less than significant. No
 mitigation is required.

# Impact WQ-9: Effects on Dissolved Oxygen Resulting from Facilities Operations and Maintenance (CM1)

- 38 *NEPA Effects*: Effects of CM1 on DO under Alternative 9 would be the same as those discussed for
   39 Alternative 1A and are determined to be not adverse.
- 40 *CEQA Conclusion*: Effects of CM1 on DO under Alternative 9 would be similar to those discussed for 41 Alternative 1A, and are summarized here, then compared to the CEQA thresholds of significance

- 1 (defined in Section 8.3.2) for the purpose of making the CEQA impact determination for this
- 2 constituent. For additional details on the effects assessment findings that support this CEQA impact
- 3 determination, see the effects assessment discussion under Alternative 1A.
- 4 Reservoir storage reductions that would occur under Alternative 9, relative to Existing Conditions, 5 would not be expected to result in a substantial adverse change in DO levels in the reservoirs, 6 because oxygen sources (surface water aeration, aerated inflows, vertical mixing) would remain. 7 Similarly, river flow rate reductions that would occur would not be expected to result in a 8 substantial adverse change in DO levels in the rivers upstream of the Delta, given that mean monthly 9 flows would remain within the ranges historically seen under Existing Conditions and the affected 10 river are large and turbulent. Any reduced DO saturation level that may be caused by increased 11 water temperature would not be expected to cause DO levels to be outside of the range seen 12 historically. Finally, amounts of oxygen demanding substances and salinity would not be expected to 13 change sufficiently to affect DO levels.
- 14It is expected there would be no substantial change in Delta DO levels in response to a shift in the15Delta source water percentages under this alternative or substantial degradation of these water16bodies, with regard to DO. DO levels would be affected by nutrient loading, which the state has17begun to aggressively regulate the discharges of, and this loading would not be expected to lower DO18levels relative to Existing Conditions based on historical DO levels. Further, the anticipated changes19in salinity would have relatively minor effects on DO levels, and tidal exchange, which contribute to20the reaeration of Delta waters would not be expected to change substantially.
- There is not expected to be substantial, if even measurable, changes in DO levels in the SWP/CVP
  Export Service Areas waters under Alternative 9, relative to Existing Conditions. Because the
  biochemical oxygen demand of the exported water would not be expected to substantially differ
  from that under Existing Conditions (due to ever increasing water quality regulations), canal
  turbulence and exposure of the water to the atmosphere and the algal communities that exist within
  the canals would establish an equilibrium for DO levels within the canals. The same would occur in
  downstream reservoirs.
- 28 Therefore, this alternative is not expected to cause additional exceedance of applicable water quality 29 objectives by frequency, magnitude, and geographic extent that would result in significant impacts 30 on any beneficial uses within affected water bodies. Because no substantial changes in DO levels are 31 expected, long-term water quality degradation would not be expected to occur, and, thus, beneficial 32 uses would not be adversely affected. Various Delta waterways are 303(d)-listed for low DO, but 33 because no substantial decreases in DO levels would be expected, greater degradation and DO-34 related impairment of these areas would not be expected. This impact would be less than significant. 35 No mitigation is required.

#### 36 Impact WQ-10: Effects on Dissolved Oxygen Resulting from Implementation of CM2-CM21

- 37 *NEPA Effects*: Effects of CM2–CM21 on DO under Alternative 9 would be the same as those
   38 discussed for Alternative 1A and are determined to be not adverse.
- 39 *CEQA Conclusion*: CM2–CM21 proposed under Alternative 9 would be similar to conservation
- 40 measures proposed under Alternative 1A. As such, effects on DO resulting from the implementation
- 41 of CM2–CM21 would be similar to those previously discussed for Alternative 1A. This impact is
- 42 considered to be less than significant. No mitigation is required.

## Impact WQ-11: Effects on Electrical Conductivity Concentrations Resulting from Facilities Operations and Maintenance (CM1)

#### 3 Upstream of the Delta

For the same reasons stated for the No Action Alternative, EC levels (highs, lows, typical conditions)
in the Sacramento River and its tributaries, the eastside tributaries, their associated reservoirs, and
the San Joaquin River upstream of the Delta under Alternative 9 are not expected to be outside the

- 7 ranges occurring under Existing Conditions or would occur under the No Action Alternative. Any
- 8 minor changes in EC levels that could occur under Alternative 9 in water bodies upstream of the
- 9 Delta would not be of sufficient magnitude, frequency and geographic extent that would cause
- 10 adverse effects on beneficial uses or substantially degrade water quality with regard to EC.

#### 11 **Delta**

- 12 Modeling scenarios included assumptions regarding how certain habitat restoration activities (CM2
- 13 and CM4) would affect Delta hydrodynamics, To the extent that restoration actions alter
- 14 hydrodynamics within the Delta region, which affects mixing of source waters, these effects are
- 15 included in this assessment of operations-related water quality changes (i.e., CM1). Other effects of
- 16 CM2–CM21 not attributable to hydrodynamics, for example, additional loading of a constituent to
- the Delta, are discussed within the impact header for CM2-CM21. See section 8.3.1.3 for moreinformation.
- Relative to Existing Conditions, Alternative 9 would result in an increase in the number of days the
  Bay-Delta WQCP EC objectives would be exceeded in the Sacramento River at Emmaton, and the San
  Joaquin River at San Andreas Landing and Jersey Point (Appendix 8H, *Electrical Conductivity*, Table
  EC-9).
- The percentage of days the Emmaton EC objective would be exceeded for the entire period modeled
  (1976–1991) would increase from 6% under Existing Conditions to 18% under Alternative 9, and
  the percentage of days out of compliance would increase from 11% under Existing Conditions to
  31% under Alternative 9.
- The percentage of days the Jersey Point EC objective would be exceeded and the percentage of days
  out of compliance would increase from 0% under Existing Conditions to 2% under Alternative 9.
  The increase in percentage of days the San Andreas Landing EC objective would be exceeded and the
  percentage of days out of compliance would be <1%. These increases are minimal, and are not</li>
  considered substantial, in light of overall modeling uncertainty.
- 32 Average EC levels at the western and southern Delta compliance locations, except at Emmaton in the 33 western Delta, and S. Fork Mokelumne River at Terminous (an interior Delta location) would 34 decrease from 1–33% for the entire period modeled and 2–33% during the drought period modeled 35 (1987–1991) (Appendix 8H, *Electrical Conductivity*, Table EC-20). In the Sacramento River at 36 Emmaton, average EC would increase 22% for the entire period modeled and 36% during the 37 drought period modeled. In the San Joaquin River at San Andreas Landing, average EC would 38 increase 16% for the entire period modeled and 33% during the drought period modeled. Average 39 EC in the Sacramento River at Emmaton and San Joaquin River at San Andreas Landing would 40 increase during all months (Appendix 8H, Table EC-20). In the San Joaquin River at Prisoners Point, 41 average EC would increase 2% for the entire period modeled and 16% during the drought period
- 42 modeled. Average EC at Prisoners Point would increase in September through December (Appendix

1 8H, Table EC-20). The western portion of the Delta—which is Clean Water Act section 303(d) listed 2 as impaired due to elevated EC—would have an increased frequency of exceedance of the Bay-Delta 3 WOCP objectives (Appendix 8H, Table EC-9) and long-term average EC levels at compliance 4 locations in this region would increase relative to Existing Conditions (Appendix 8H, Table EC-20). 5 Thus, Alternative 9 could contribute to additional impairment and potentially adversely affect 6 beneficial uses for section 303(d) listed Delta waterways, relative to Existing Conditions. The 7 comparison to Existing Conditions reflects changes in EC due to both Alternative 9 operations 8 (including use of operable barriers and numerous other components of Operational Scenario G) and 9 climate change/sea level rise.

- 10 Relative to the No Action Alternative, the change in percentage compliance with Bay-Delta WQCP EC 11 objectives under Alternative 9 would be similar to that described above relative to Existing 12 Conditions, except there would not be an increase in objective exceedance in the San Joaquin River 13 at Jersey Point. For the entire period modeled, average EC levels would increase in the Sacramento 14 River at Emmaton, and San Joaquin River at San Andreas Landing and Prisoners Point. The greatest 15 average EC increase would occur in the San Joaquin River at San Andreas Landing (22%); the 16 increase at Emmaton would be 21% and at Prisoners Point would be 12% (Appendix 8H, Electrical 17 Conductivity, Table EC-20). Similarly, during the drought period modeled, average EC would increase 18 at these locations. The greatest average EC increase during the drought period modeled also would 19 occur in the San Joaquin River at San Andreas Landing (33%); the average EC increase at Emmaton 20 would be 24% and at Prisoners Point would be 25% (Appendix 8H, Table EC-20). The western 21 portion of the Delta-which is Clean Water Act section 303(d) listed as impaired due to elevated EC-22 would have an increased frequency of exceedance of the Bay-Delta WQCP objectives (Appendix 8H, 23 Table EC-9) and long-term average EC levels at this compliance location would increase relative to 24 the No Action Alternative (Appendix 8H, Table EC-20). Thus, Alternative 9 could contribute to 25 additional impairment and potentially adversely affect beneficial uses for section 303(d) listed Delta 26 waterways, relative to the No Action Alternative. The comparison to the No Action Alternative 27 reflects changes in EC due only to Alternative 9 operations (including use of operable barriers and 28 numerous other components of Operational Scenario G).
- 29 For Suisun Marsh, October–May is the period when Bay-Delta WQCP EC objectives for protection of 30 fish and wildlife apply. Long-term average EC would increase under Alternative 9, relative to 31 Existing Conditions, during the months of December through May by 0.2–0.4 mS/cm in the 32 Sacramento River at Collinsville (Appendix 8H, *Electrical Conductivity*, Table EC-21). In Montezuma 33 Slough at National Steel during January and February, long-term average EC would increase 0.1–0.2 34 mS/cm (Appendix 8H, Table EC-22). The most substantial increase would occur near Beldon 35 Landing, with long-term average EC levels increasing by 1.5–6.3 mS/cm, depending on the month, 36 nearly doubling and tripling during some months the long-term average EC relative to Existing 37 Conditions (Appendix 8H, Table EC-23). Sunrise Duck Club and Volanti Slough also would have long-38 term average EC increases during February–May of 1.5–3.9 mS/cm (Appendix 8H, Tables EC-24 and 39 EC-25). Modeling of this alternative assumed no operation of the Montezuma Slough Salinity Control 40 Gates, but the project description assumes continued operation of the Salinity Control Gates, 41 consistent with assumptions included in the No Action Alternative. A sensitivity analysis modeling 42 run conducted for Alternative 4 Scenario H3 with the gates operational consistent with the No 43 Action Alternative resulted in substantially lower EC levels than indicated in the original Alternative 44 4 modeling results, but EC levels were still somewhat higher than EC levels under Existing 45 Conditions and the No Action Alternative for several locations and months. Another modeling run 46 with the gates operational and restoration areas removed resulted in EC levels nearly equivalent to

- 1 Existing Conditions and the No Action Alternative, indicating that design and siting of restoration 2 areas has notable bearing on EC levels at different locations within Suisun Marsh (see Appendix 8H, 3 Attachment 1, for more information on these sensitivity analyses). These analyses also indicate that 4 increases are related primarily to the hydrodynamic effects of CM4, not operational components of 5 CM1. Based on the sensitivity analyses, optimizing the design and siting of restoration areas may 6 limit the magnitude of long-term EC increases to be on the order of 1 mS/cm or less. Due to 7 similarities in the nature of the EC increases between alternatives, the findings from these analyses 8 can be extended to this alternative as well.
- 9 The degree to which the long-term average EC increases in Suisun Marsh would cause exceedance of
- Bay-Delta WQCP objectives is unknown, because these objectives are expressed as a monthly
   average of daily high tide EC, which does not have to be met if it can be demonstrated "equivalent or
- 12 better protection will be provided at the location" (State Water Resources Control Board 2006:14).
- 13 The long-term average EC increase may, or may not, contribute to adverse effects on beneficial uses, 14 depending on how and when wetlands are flooded, soil leaching cycles, how agricultural use of
- depending on how and when wetlands are flooded, soil leaching cycles, how agricultural use of
   water is managed, and future actions taken with respect to the marsh. However, the EC increases at
- certain locations could be substantial, depending on siting and design of restoration areas, and it is
   uncertain the degree to which current management plans for the Suisun Marsh would be able to
   address these substantially higher EC levels and protect beneficial uses. Thus, these increased EC
- levels in Suisun Marsh are considered to have a potentially adverse effect on marsh beneficial uses.
  Long-term average EC increases in Suisun Marsh under Alternative 9 relative to the No Action
  Alternative would be similar to the increases relative to Existing Conditions. Suisun Marsh is section
  303(d) listed as impaired due to elevated EC, and the potential increases in long-term average EC
  concentrations could contribute to additional impairment.

### 24 SWP/CVP Export Service Areas

At the Banks and Jones pumping plants, Alternative 9 would result in no exceedances of the Bay Delta WQCP's 1,000 µmhos/cm EC objective for the entire period modeled (Appendix 8H, *Electrical Conductivity*, Table EC-10). Thus, there would be no adverse effect on the beneficial uses in the
 SWP/CVP Export Service Areas using water pumped at this location under the Alternative 9.

- At the Banks pumping plant, relative to Existing Conditions, average EC levels under Alternative 9
  would decrease substantially on average: 56% for the entire period modeled and 62% during the
  drought period modeled. Relative to the No Action Alternative, average EC levels would decrease by
  53% for the entire period modeled and 60% during the drought period modeled (Appendix 8H,
  Table EC-20).
- At the Jones pumping plant, relative to Existing Conditions, average EC levels under Alternative 9
  would also decrease on average, but to a lesser degree: 22% for the entire period modeled and 18%
  during the drought period modeled. Relative to the No Action Alternative, average EC levels would
  decrease by 18% for the entire period modeled and 14% during the drought period modeled
  (Appendix 8H, Table EC-20).
- 39 Based on the decreases in long-term average EC levels that would occur at the Banks and Jones
- 40 pumping plants, Alternative 9 would not cause degradation of water quality with respect to EC in
- 41 the SWP/CVP Export Service Areas; rather, Alternative 9 would improve long-term average EC
- 42 conditions in the SWP/CVP Export Service Areas.

- 1 Commensurate with the EC decrease in exported waters, an improvement in lower San Joaquin
- 2 River average EC levels would be expected since EC in the lower San Joaquin River is, in part, related
- 3 to irrigation water deliveries from the Delta. While the magnitude of this expected lower San
- 4 Joaquin River improvement in EC is difficult to predict, the relative decrease in overall loading of EC-
- 5 elevating constituents to the Export Service Areas would likely alleviate or lessen any expected
- 6 increase in EC at Vernalis related to decreased annual average San Joaquin River flows (see EC
- 7 impact discussion under the No Action Alternative).
- 8 The export area of the Delta is listed on the state's CWA Section 303(d) list as impaired due to
- 9 elevated EC. Alternative 9 would result in lower long-term average EC levels relative to Existing
  10 Conditions and the No Action Alternative and, thus, would not contribute to additional beneficial use
- 11 impairment related to elevated EC in the SWP/CVP Export Service Areas waters.
- 12 **NEPA Effects:** In summary, the increased long-term and drought period average EC levels that 13 would occur in the San Joaquin River at San Andreas Landing (interior Delta), and the increased 14 frequency of exceedance of EC objectives in the Sacramento River at Emmaton under Alternative 9. 15 relative to the No Action Alternative, would contribute to adverse effects on the agricultural 16 beneficial uses. Given that the western Delta is Clean Water Act section 303(d) listed as impaired 17 due to elevated EC, the increased frequency of exceedance of the Bay-Delta WOCP objectives and 18 long-term average EC levels at this compliance location could contribute to additional impairment 19 and potentially adversely affect beneficial uses for section 303(d) listed Delta waterways, relative to 20 the No Action Alternative. The increases in long-term average EC levels that could occur in Suisun 21 Marsh would further degrade existing EC levels and could contribute additional to adverse effects on 22 the fish and wildlife beneficial uses. Suisun Marsh is section 303(d) listed as impaired due to 23 elevated EC, and the potential increases in long-term average EC levels could contribute to 24 additional beneficial use impairment. These increases in EC constitute an adverse effect on water 25 quality. Mitigation Measure WQ-11 would be available to reduce these effects. Implementation of 26 this measure along with a separate other commitment as set forth in Appendix 3B, Environmental 27 *Commitments, AMMs, and CMs,* relating to the potential EC-related changes would reduce these 28 effects.
- *CEQA Conclusion:* Key findings discussed in the effects assessment provided above are summarized
   here, and are then compared to the CEQA thresholds of significance (defined in Section 8.3.2) for the
   purpose of making the CEQA impact determination for this constituent. For additional details on the
   effects assessment findings that support this CEQA impact determination, see the effects assessment
   discussion that immediately precedes this conclusion.
- 34 River flow rate and reservoir storage reductions that would occur under Alternative 9, relative to 35 Existing Conditions, would not be expected to result in a substantial adverse change in EC levels in 36 the reservoirs and rivers upstream of the Delta, given that: changes in the quality of watershed 37 runoff and reservoir inflows would not be expected to occur in the future; the state's aggressive 38 regulation of point-source discharge effects on Delta salinity-elevating parameters and the expected 39 further regulation as salt management plans are developed; the salt-related TMDLs adopted and 40 being developed for the San Joaquin River; and the expected improvement in lower San Joaquin 41 River average EC levels commensurate with the lower EC of the irrigation water deliveries from the 42 Delta.
- Relative to Existing Conditions, Alternative 9 would not result in any substantial increases in long term average EC levels in the SWP/CVP Export Service Areas. There would be no exceedance of the

EC objective at the Jones and Banks pumping plants. Average EC levels for the entire period modeled
 would decrease at both plants and, thus, this alternative would not contribute to additional
 beneficial use impairment related to elevated EC in the SWP/CVP Export Service Areas waters.
 Rather, this alternative would improve long-term EC levels in the SWP/CVP Export Service Areas,
 relative to Existing Conditions.

6 In the Plan Area, Alternative 9 would result in an12% increase in the frequency with which the Bay-7 Delta WQCP EC objectives are exceeded at Emmaton (western Delta), a 2% increase in the frequency 8 with which fish and wildlife EC objectives are exceeded in the San Joaquin River at Jersey Point for 9 the entire period modeled (1976–1991). Further, average EC levels at Emmaton would increase by 10 22% for the entire period modeled and 36% during the drought period modeled, and EC levels at 11 San Andreas Landing would increase by 16% for the entire period modeled and 33% during the drought period modeled. Because EC is not bioaccumulative, the increases in long-term average EC 12 13 levels would not directly cause bioaccumulative problems in aquatic life or humans. The interior 14 Delta is not Clean Water Act section 303(d) listed for elevated EC, however, the western Delta is. The 15 increases in long-term and drought period average EC levels and increased frequency of exceedance 16 of EC objectives that would occur in the Sacramento River at Emmaton and San Joaquin River at San 17 Andreas would potentially contribute to adverse effects on the agricultural beneficial uses in the 18 interior Delta. This impact is considered to be significant.

- 19 Further, relative to Existing Conditions, Alternative 9 could result in substantial increases in long-20 term average EC during the months of October through May in Suisun Marsh. The increases in long-21 term average EC levels that would occur in Suisun Marsh could further degrade existing EC levels 22 and thus contribute additionally to adverse effects on the fish and wildlife beneficial uses. Because 23 EC is not bioaccumulative, the increases in long-term average EC levels would not directly cause 24 bioaccumulative problems in wildlife. Suisun Marsh is Clean Water Act section 303(d) listed for 25 elevated EC and the increases in long-term average EC that would occur in the marsh could make 26 beneficial use impairment measurably worse. This impact is considered to be significant.
- 27 Implementation of Mitigation Measure WQ-11 along with a separate other commitment relating to 28 the potential increased costs associated with EC-related changes would reduce these effects. While 29 mitigation measures to reduce these water quality effects in affected water bodies to less-than-30 significant levels are not available, implementation of Mitigation Measure WQ-11 is recommended 31 to attempt to reduce the effect that increased EC concentrations may have on Delta beneficial uses. 32 However, because the effectiveness of this mitigation measure to result in feasible measures for 33 reducing water quality effects is uncertain, this impact is considered to remain significant and 34 unavoidable. Please see Mitigation Measure WQ-11 under Impact WQ-11 in the discussion of 35 Alternative 1A.
- 36 In addition to and to supplement Mitigation Measure WQ-11, the BDCP proponents have 37 incorporated into the BDCP, as set forth in EIR/EIS Appendix 3B, Environmental Commitments 38 AMMs, and CMs, a separate other commitment to address the potential increased water treatment 39 costs that could result from EC concentration effects on municipal, industrial and agricultural water 40 purveyor operations. Potential options for making use of this financial commitment include funding 41 or providing other assistance towards acquiring alternative water supplies or towards modifying 42 existing operations when EC concentrations at a particular location reduce opportunities to operate 43 existing water supply diversion facilities. Please refer to Appendix 3B for the full list of potential 44 actions that could be taken pursuant to this commitment in order to reduce the water quality

- treatment costs associated with water quality effects relating to chloride, electrical conductivity, and
   bromide.
- Mitigation Measure WQ-11: Avoid, Minimize, or Offset, as Feasible, Reduced Water
   Quality Conditions
- 5 Please see Mitigation Measure WQ-11 under Impact WQ-11 in the discussion of Alternative 1A.

### 6 Impact WQ-12: Effects on Electrical Conductivity Resulting from Implementation of CM2 7 CM21

- 8 *NEPA Effects*: Effects of CM2-CM21 on EC under Alternative 9 would be the same as those discussed
   9 for Alternative 1A and are considered not to be adverse.
- 10 *CEQA Conclusion*: CM2–CM21 proposed under Alternative 9 would be similar to conservation
- 11 measures proposed under Alternative 1A. As such, effects on EC resulting from the implementation
- 12 of CM2–CM21 would be similar to those previously discussed for Alternative 1A. This impact is
- 13 considered to be less than significant. No mitigation is required.

### 14 Impact WQ-13: Effects on Mercury Concentrations Resulting from Facilities Operations and 15 Maintenance (CM1)

#### 16 Upstream of the Delta

Under Alternative 9, the magnitude and timing of reservoir releases and river flows upstream of the
Delta in the Sacramento River watershed and eastside tributaries would be altered, relative to
Existing Conditions and the No Action Alternative.

20 The Sacramento River at Freeport and San Joaquin River at Vernalis (as summarized for water 21 quality average concentrations in Tables 8-48 and 8-49) were examined for flow/concentration 22 relationships for mercury and methylmercury. No significant, predictive regression relationships 23 were discovered for mercury or methylmercury, except for total mercury with flow at Freeport 24 (monthly or annual) (Appendix 8I, *Mercury*, Figures I-10 through I-13). Such a positive relationship 25 between total mercury and flow is to be expected based on the association of mercury with 26 suspended sediment and the mobilization of sediments during storm flows. However, the changes in 27 flow in the Sacramento River under Alternative 9 relative to Existing Conditions and the No Action 28 Alternative are not of the magnitude of storm flows, in which substantial sediment-associated 29 mercury is mobilized. Therefore mercury loading should not be substantially different due to 30 changes in flow. In addition, even though it may be flow-affected, total mercury concentrations 31 remain well below criteria at upstream locations. Any negligible changes in mercury concentrations 32 that may occur in the water bodies of the affected environment located upstream of the Delta would 33 not be of frequency, magnitude, and geographic extent that would adversely affect any beneficial 34 uses or substantially degrade the quality of these water bodies as related to mercury. Both 35 waterborne methylmercury concentrations and largemouth bass fillet mercury concentrations are 36 expected to remain above guidance levels at upstream of Delta locations, but will not change 37 substantially relative to Existing Conditions or the No Action Alternative due to changes in flows 38 under Alternative 9.

The upstream of Delta areas in the north will benefit from the implementation of the Cache Creek,
 Sulfur Creek, Harley Gulch, and Clear Lake Mercury TMDLs and the State Water Board's Statewide
 Mercury Control Program. These projects will target specific sources of mercury and methylation

- 1 upstream of the Delta and could result in net improvement to Delta mercury loading in the future.
- 2 The implementation of these projects could help to ensure that upstream of Delta environments will
- 3 not be substantially degraded for water quality with respect to mercury or methylmercury.

### 4 Delta

5 Modeling scenarios included assumptions regarding how certain habitat restoration activities (CM2

- 6 and CM4) would affect Delta hydrodynamics, To the extent that restoration actions alter
- 7 hydrodynamics within the Delta region, which affects mixing of source waters, these effects are
- 8 included in this assessment of operations-related water quality changes (i.e., CM1). Other effects of
- 9 CM2–CM21 not attributable to hydrodynamics, for example, additional loading of a constituent to 10 the Delta, are discussed within the impact header for CM2–CM21. See section 8.3.1.3 for more
- 10 information.
- 12 The water quality impacts of waterborne concentrations of mercury and methylmercury and fish 13 tissue mercury concentrations were evaluated for 9 Delta locations. The analysis of percentage 14 change in assimilative capacity of waterborne total mercury of Alternative 9 relative to the 25 ng/L 15 ecological risk benchmark as compared to Existing Conditions showed the greatest decrease of 16 10.2% at Old River at Rock Slough, and a 10.1% reduction relative to the No Action Alternative at 17 that location (Figures 8-53a and 8-54a). Similarly, increases in long term annual average 18 methylmercury concentration are expected to be greatest (approximately 30%) at the Contra Costa 19 Pumping Plant as compared to Existing Conditions and the No Action Alternative (Appendix 81. 20 *Mercury*, Figure I-9, Table I-6). The concentration of methylmercury is estimated to be 0.163 ng/L at that location, which is greater than Existing Conditions (0.121 ng/L) and the No Action Alternative 21 22 (0.122 ng/L). All modeled input concentrations exceeded the methylmercury TMDL guidance 23 objective of 0.06 ng/L, therefore percentage change in assimilative capacity was not evaluated for 24 methylmercury.
- 25 Fish tissue estimates show some substantial percentage increases in concentration and exceedance 26 quotients for mercury at some Delta locations. The greatest change in exceedance quotients are 27 expected for Old River at Rock Slough with changes of 66% over Existing Conditions, and 59% over 28 the No Action Alternative (Figures 8-55a and 8-55b; Appendix 8I, Mercury, Table I-16b). The Contra 29 Costa Pumping Plant values shows a 62% increase in fish tissue concentrations over Existing 30 Conditions, and 59% over the No Action Alternative (Appendix 8I, Table I-16b). Because these 31 increases are substantial, and it is evident that substantive increases are expected at numerous 32 locations throughout the Delta, these changes may be measurable in the environment. See Appendix 33 8I for a discussion of the uncertainty associated with the fish tissue estimates.

### 34 SWP/CVP Export Service Areas

35 The analysis of mercury and methylmercury in the SWP/CVP Export Service Areas was based on 36 concentrations estimated at the Banks and Jones pumping plants. Both waterborne total and 37 methylmercury concentrations for Alternative 9 are projected to be lower than Existing Conditions 38 and the No Action Alternative at the Jones and Banks pumping plants (Appendix 8I, FiguresI-7 and I-39 9). Therefore, mercury shows an increased assimilative capacity at these locations (Figures 8-53a 40 and 8-54a). Bass tissue mercury concentrations are also improved under Alternative 9, relative to 41 Existing Conditions and the No Action Alternative (Figures 8-55a and 8-55b; Appendix 8I, Tables I-42 16a and I-16b).

1 **NEPA Effects:** Based on the above discussion, the effects of mercury and methylmercury in

comparison of Alternative 9 to the No Action Alternative (as waterborne and bioaccumulated forms)
 are considered to be adverse for the case of fish tissue bioaccumulation at some locations.

*CEQA Conclusion*: Key findings discussed in the effects assessment provided above are summarized
 here, and are then compared to the CEQA thresholds of significance (defined in Section 8.3.2) for the
 purpose of making the CEQA impact determination for this constituent. For additional details on the
 effects assessment findings that support this CEQA impact determination, see the effects assessment
 discussion that immediately precedes this conclusion.

- 9 Under Alternative 9, greater water demands and climate change would alter the magnitude and
  10 timing of reservoir releases and river flows upstream of the Delta in the Sacramento River
  11 watershed and eastside tributaries, relative to Existing Conditions. Concentrations of mercury and
  12 methylmercury upstream of the Delta will not be substantially different relative to Existing
  13 Conditions due to the lack of important relationships between mercury/methylmercury
  14 concentrations and flow for the major rivers.
- Methylmercury concentrations exceed criteria at all locations in the Delta and no assimilative
   capacity exists. Monthly average waterborne concentrations of total and methylmercury, over the
   period of record, are very similar to Existing Conditions, but showed notable increases at some
   locations. Estimates of fish tissue mercury concentrations show substantial increases would occur
   for several sites for Alternative 9 as compared to Existing Conditions for Delta sites.
- Assessment of effects of mercury in the SWP and CVP Export Service Areas were based on effects on
   mercury concentrations and fish tissue mercury concentrations at the Banks and Jones pumping
   plants. The Banks and Jones pumping plants are expected to show increased assimilative capacity
   for waterborne mercury and decreased fish tissue concentrations of mercury for Alternative 9 as
   compared to Existing Conditions.
- 25 As such, this alternative is not expected to cause additional exceedance of applicable water quality 26 objectives/criteria by frequency, magnitude, and geographic extent that would cause adverse effects 27 on any beneficial uses of waters in the affected environment. However, increases in fish tissue 28 mercury concentrations are substantial, and changes in fish tissue mercury concentrations would 29 make existing mercury-related impairment in the Delta measurably worse. In comparison to 30 Existing Conditions, Alternative 9 would increase levels of mercury by frequency, magnitude, and 31 geographic extent such that the affected environment would be expected to have measurably higher 32 body burdens of mercury in aquatic organisms, thereby substantially increasing the health risks to 33 wildlife (including fish) or humans consuming those organisms. This impact is considered to be 34 significant. Feasible or effective actions to reduce the effects on mercury resulting from CM1 are 35 unknown. General mercury management measures through CM12, or actions taken by other entities 36 or programs such as TMDL implementation, may minimize or reduce sources and inputs of mercury 37 to the Delta and methylmercury formation. However, it is uncertain whether this impact would be 38 reduced to a level that would be less than significant as a result of CM12 or other future actions. 39 Therefore, the impact would be significant and unavoidable.

### 40 Impact WQ-14: Effects on Mercury Concentrations Resulting from Implementation of CM2 41 CM21

42 *NEPA Effects*: Some habitat restoration activities under Alternative 9 would occur on lands in the
 43 Delta formerly used for irrigated agriculture. Tidal and other restoration proposed under

1 Alternative 9 have the potential to increase water residence times and increase accumulation of 2 organic sediments that are known to enhance methylmercury bioaccumulation in biota in the 3 restored habitat. Therefore, increases in mercury methylation in the habitat restoration areas is 4 possible but uncertain depending on the specific restoration design implemented at a particular 5 Delta location. Models to estimate the potential for methylmercury formation in restored areas are 6 not currently available. However, DSM2 modeling for Alternative 9 operations does incorporate 7 assumptions for certain habitat restoration activities proposed under CM2 and CM4 (see Section 8 8.3.1.3) that result in changes to Delta hydrodynamics compared to the No Action Alternative. These 9 modeled restoration assumptions provide some insight into potential hydrodynamic changes that 10 could be expected related to implementing CM2 and CM4 and are considered in the evaluation of the 11 potential for increased mercury and methylmercury concentrations under Alternative 9.

CM12 addresses the potential for methylmercury bioaccumulation associated with restoration
 activities and acknowledges the uncertainties associated with mitigating or minimizing this
 potential effect. CM12 proposes project-specific mercury management plans for restoration actions
 that will incorporate relevant approaches recommended in Phase 1 Methylmercury TMDL control
 studies. Specific approaches recommended under CM12 that are intended to minimize or mitigate
 for potential increases in methylmercury bioaccumulation at future restoration sites include:

- Characterizing mercury, methylmercury, organic carbon, iron, and sulfate concentrations to
   better inform restoration design,
- Sequestering methylmercury at restoration sites using low intensity chemical dosing
   techniques,
- Minimizing microbial methylation associated with anoxic conditions by reducing the amount of
   organic material at a restoration site,
- Designing restoration sites to enhance photo degeneration that converts methylmercury into a
   biologically unavailable, inorganic form of mercury,
- Remediating restoration site soils with iron to reduce methylation in sulfide rich soils, and
- Considering capping mercury laden sediments, where possible to reduce methylation potential
   at a site.
- Because of the uncertainties associated with site-specific estimates of methylmercury
  concentrations and the uncertainties in source modeling and tissue modeling, the effectiveness of
  methylmercury management proposed under CM12 to reduce methylmercury concentrations would
  need to be evaluated separately for each restoration effort, as part of design and implementation.
  Because of this uncertainty and the known potential for methylmercury creation in the Delta this
  potential effect of implementing CM2-CM21 is considered adverse.
- 35 **CEQA** Conclusion: There would be no substantial, long-term increase in mercury or methylmercury 36 concentrations or loads in the rivers and reservoirs upstream of the Delta or the waters exported to 37 the CVP and SWP service areas due to implementation of CM2–CM21 relative to Existing Conditions. 38 However, uptake of mercury from water and/or methylation of inorganic mercury may increase to 39 an unquantified degree as part of the creation of new, marshy, shallow, or organic-rich restoration 40 areas. Methylmercury is 303(d)-listed within the affected environment, and therefore any potential 41 measurable increase in methylmercury concentrations would make existing mercury-related 42 impairment measurably worse. Because mercury is bioaccumulative, increases in water-borne 43 mercury or methylmercury that could occur in some areas could bioaccumulate to somewhat

- 1 greater levels in aquatic organisms and would, in turn, pose health risks to fish, wildlife, or humans.
- 2 Design of restoration sites under Alternative 9 would be guided by CM12 which requires
- 3 development of site specific mercury management plans as restoration actions are implemented.
- 4 The effectiveness of minimization and mitigation actions implemented according to the mercury
- management plans is not known at this time although the potential to reduce methylmercury
   concentrations exists based on current research. Although the BDCP will implement CM12 with the
- concentrations exists based on current research. Although the BDCP will implement CM12 with the
   goal to reduce this potential effect the uncertainties related to site specific restoration conditions
- 8 and the potential for increases in methylmercury concentrations in the Delta result in this potential
- 9 impact being considered significant. No mitigation measures would be available until specific
- restoration actions are proposed. Therefore this programmatic impact is considered significant and
   unavoidable.

# Impact WQ-15: Effects on Nitrate Concentrations Resulting from Facilities Operations and Maintenance (CM1)

#### 14 Upstream of the Delta

For the same reasons stated for the No Action Alternative, Alternative 9 would have negligible, if
 any, impact on nitrate concentrations in the rivers and reservoirs upstream of the Delta in the
 Sacramento River watershed relative to Existing Conditions and the No Action Alternative.

- 18 Under Alternative 9, modeling indicates that long-term annual average flows on the San Joaquin
- 19 River would decrease by an estimated 6% relative to Existing Conditions, and would remain
- 20 virtually the same relative to the No Action Alternative (see Appendix 5A, *BDCP/California WaterFix*
- *FEIR/FEIS Modeling Technical Appendix*). Given these relatively small decreases in flows and the
  weak correlation between nitrate and flows in the San Joaquin River (see Appendix 8J, *Nitrate*,
  Figure 2), it is expected that nitrate concentrations in the San Joaquin River would be minimally
  affected, if at all, by changes in flow rates under Alternative 9.
- Any negligible changes in nitrate-N concentrations that may occur in the water bodies of the affected
  environment located upstream of the Delta would not be of frequency, magnitude and geographic
  extent that would adversely affect any beneficial uses or substantially degrade the quality of these
  water bodies, with regards to nitrate.

### 29 **Delta**

30 Modeling scenarios included assumptions regarding how certain habitat restoration activities (CM2 31 and CM4) would affect Delta hydrodynamics, To the extent that restoration actions alter

- 32 hydrodynamics within the Delta region, which affects mixing of source waters, these effects are
- included in this assessment of operations-related water quality changes (i.e., CM1). Other effects of
- 34 CM2-CM21 not attributable to hydrodynamics, for example, additional loading of a constituent to
- the Delta, are discussed within the impact header for CM2–CM21. See section 8.3.1.3 for more
- 36 information.
- 37 Results of the mixing calculations indicate that under Alternative 9, relative to Existing Conditions,
- 38 and the No Action Alternative, nitrate concentrations throughout the Delta are anticipated to remain
- 39 low (<1.4 mg/L-N) relative to adopted objectives (Appendix 8J, *Nitrate*, Tables 31 and 32). Long-
- 40 term average nitrate concentrations are anticipated to increase at most locations in the Delta. The
   41 increase would be greatest at Franks Tract, Old River at Rock Slough, and Contra Costa Pumping
- increase would be greatest at Franks Tract, Old River at Rock Slough, and Contra Costa Pumping
   Plant #1 (all >100% increase). Long-term average concentrations were estimated to increase to

1 0.96, 1.32, and 1.38 mg/L-N for Franks Tract, Old River at Rock Slough, and Contra Costa Pumping 2 Plant#1, respectively, due primarily to increased San Joaquin River water percentage at these 3 locations (see Appendix 8D, Source Water Fingerprinting Results). Although changes at specific Delta 4 locations and for specific months may be substantial on a relative basis, the absolute concentration 5 of nitrate in Delta waters would remain low (<1.4 mg/L-N) in relation to the drinking water MCL of 6 10 mg/L-N, as well as all other thresholds identified in Table 8-50. No additional exceedances of the 7 MCL are anticipated at any location (Appendix 8J, Nitrate, Table 31). On a monthly average basis and 8 on a long term annual average basis, for all modeled years and for the drought period (1987–1991) 9 only, use of assimilative capacity available under Existing Conditions and the No Action Alternative, 10 relative to the drinking water MCL of 10 mg/L-N, was up to approximately 13% at Old River at Rock 11 Slough and Contra Costa Pumping Plant #1, and averaged approximately 9% on a long-term average 12 basis (Appendix 8], Table 33). Similarly, the use of available assimilative capacity at Franks Tract 13 was up to approximately 10%, and averaged approximately 6% over the long term. The 14 concentrations estimated for these locations would not increase the likelihood of exceeding the 10 15 mg/L-N MCL, nor would they increase the risk for adverse effects to beneficial uses. At all other 16 locations, use of assimilative capacity was negligible (<5%) (Appendix 8J, Table 33).

Nitrate concentrations will likely be higher than the modeling results indicate in certain locations.
This includes in the Sacramento River between Freeport and Mallard Island and other areas in the
Delta downstream of Freeport that are influenced by Sacramento River water. These increases are
associated with ammonia and nitrate that are discharged from the SRWTP, which are not included in
the modeling.

- 22 Under Existing Conditions, most of the ammonia discharged from the SRWTP is converted to 23 nitrate downstream of the facility's discharge at Freeport, and thus, nitrate concentrations 24 under Existing Conditions in these areas are expected to be higher than the modeling predicts, 25 the increase becoming greater with increasing distance downstream. However, the increase in 26 nitrate concentrations downstream of the SRWTP is expected to be small—the existing increase 27 appears to be from approximately 0.1 mg/L-N to approximately 0.4–0.5 mg/L-N over this reach, 28 due to approximately a 1:1 conversion of ammonia-N to nitrate-N (Central Valley Water Board 29 2010a:32).
- Under Alternative 9, the planned upgrades to the SRWTP, which include nitrification/partial
   denitrification, would substantially decrease ammonia concentrations in the discharge, but
   would increase nitrate concentrations in the discharge up to 10 mg/L-N, which is substantially
   higher than under Existing Conditions.
- Overall, under Alternative 9, the nitrogen load from the SRWTP discharge is expected to decrease (by up to 50%), relative to Existing Conditions, due to nitrification/partial dentrification ugrades at the SRWTP facility. Thus, while concentrations of nitrate downstream of the facility are expected to be higher than modeling results indicate for both Existing Conditions and Alternative 9, the increase is expected to be greater under Existing Conditions than for Alternative 9 due to the upgrades that are assumed under Alternative 9.

40The other areas in which nitrate concentrations will be higher than the modeling results indicate are41immediately downstream of other wastewater treatment plants that practice nitrification, but not42denitrification (e.g., City of Rio Vista Beach WWTF, Town of Discovery Bay WWTF, City of Stockton43RWCF). For all such facilities in the Delta, the Regional Water Boards have issued NPDES permits44that allow discharge of wastewater containing nitrate into the Delta, and under these permits, the45State has determined that no beneficial uses are adversely affected by the discharge, and that the

- 1 discharger's use of available assimilative capacity of the water body is acceptable. When dilution is
- 2 necessary in order for the discharge to be in compliance with the Basin Plans (which incorporate the
- 3 10 mg/L-N MCL by reference), not all of the assimilative capacity of the receiving water is granted to
- 4 the discharger. Thus, limited decreases in flows are not anticipated to result in systemic
- exceedances of the MCLs by these POTWs. Furthermore, NPDES permits are renewed on a 5-year
  basis, and thus, if under changes in flows, dilution was no longer sufficient to maintain nitrate below
- basis, and thus, if under changes in nows, undtron was no longer sufficient to maintain intrate t
   the MCL in the receiving water, the NPDES permit renewal process would address such cases.
- 8 Therefore, any increases in nitrate-N concentrations that may occur at certain locations within the
- 9 Delta would not be of frequency, magnitude and geographic extent that would adversely affect any
- 10 beneficial uses or substantially degrade the water quality at these locations, with regards to nitrate.

### 11 SWP/CVP Export Service Areas

- Assessment of effects of nitrate in the SWP and CVP Export Service Areas is based on effects onnitrate-N at the Banks and Jones pumping plants.
- 14 Results of the mixing calculations indicate that under Alternative 9, relative to Existing Conditions
- and the No Action Alternative, nitrate concentrations at Banks and Jones pumping plants are
- anticipated to decrease on a long-term average annual basis (Appendix 8J, *Nitrate*, Table 31 and 32).
- 17 No additional exceedances of the MCL are anticipated (Appendix 8J, Table 31). On a monthly average
- basis and on a long term annual average basis, for all modeled years and for the drought period
   (1987–1991) only, use of assimilative capacity available under Existing Conditions and the No
- Action Alternative, relative to the 10 mg/L-N MCL, was negligible for both Banks and Jones pumping
   plants (Appendix 8J, Table 33).
- Therefore, implementation of this alternative is not expected to result in adverse effects to beneficial
  uses or substantially degrade the quality of exported water, with regards to nitrate.
- *NEPA Effects*: In summary, based on the discussion above, the effects on nitrate from implementing
   CM1 are considered to be not adverse.
- *CEQA Conclusion:* Key findings discussed in the effects assessment provided above are summarized
   here, and are then compared to the CEQA thresholds of significance (defined in Section 8.3.2) for the
   purpose of making the CEQA impact determination for this constituent. For additional details on the
   effects assessment findings that support this CEQA impact determination, see the effects assessment
   discussion that immediately precedes this conclusion.
- 31 Nitrate-N concentrations are generally low in the reservoirs and rivers of the watersheds, owing to 32 substantial dilution available for point sources and the lack of substantial nonpoint sources of 33 nitrate-N upstream of the SRWTP in the Sacramento River watershed, and in the watersheds of the 34 eastern tributaries (Cosumnes, Mokelumne, and Calaveras Rivers). Although higher in the San 35 Joaquin River watershed, nitrate-N concentrations are not well-correlated with flow rates. 36 Consequently, any modified reservoir operations and subsequent changes in river flows under 37 Alternative 9, relative to Existing Conditions, are expected to have negligible, if any, effects on 38 reservoir and river nitrate-N concentrations upstream of Freeport in the Sacramento River 39 watershed and upstream of the Delta in the San Joaquin River watershed.
- In the Delta, results of the mixing calculations indicate that under Alternative 9, relative to Existing
   Conditions, long-term average nitrate concentrations are anticipated to increase at most locations.
   The increase would be greatest at Franks Tract, Old River at Rock Slough, and Contra Costa Pumping

- Plant #1 (all >100% increase), due primarily to increased San Joaquin River water percentage at these locations. However, nitrate concentrations throughout the Delta are anticipated to remain low (<1.4 mg/L-N) relative to adopted objectives, and no additional exceedances of the MCL are anticipated at any location. Use of assimilative capacity at locations throughout the Delta (up to 13%) did not result in concentrations that would increase the likelihood of exceeding the 10 mg/L-N
- 6 MCL, nor would they increase the risk for adverse effects to beneficial uses.
- Assessment of effects of nitrate in the SWP and CVP Export Service Areas is based on effects on
   nitrate-N concentrations at the Banks and Jones pumping plants. Results of the mixing calculations
- 9 indicate that under Alternative 9, relative to Existing Conditions, long-term average nitrate
- 10 concentrations at Banks and Jones pumping plants are anticipated to decrease. No additional
- exceedances of the MCL are anticipated, and use of assimilative capacity available under Existing
   Conditions, relative to the MCL, for both Banks and Jones pumping plants was negligible for all
- 12 conditions, relative to the MeL, 13 months.
- 14 Based on the above, this alternative is not expected to cause additional exceedance of applicable 15 water quality objectives/criteria by frequency, magnitude, and geographic extent that would cause 16 adverse effects on any beneficial uses of waters in the affected environment. No long-term water 17 quality degradation is expected to occur such that exceedance of criteria is more likely or such that 18 there is an increased risk of adverse impacts to beneficial uses. Nitrate is not 303(d) listed within 19 the affected environment and thus any increases that may occur in some areas and months would 20 not make any existing nitrate-related impairment measurably worse because no such impairments 21 currently exist. Because nitrate is not bioaccumulative, increases that may occur in some areas and 22 months would not bioaccumulate to greater levels in aquatic organisms that would, in turn, pose 23 substantial health risks to fish, wildlife, or humans. This impact is considered to be less than 24 significant. No mitigation is required.

### Impact WQ-16: Effects on Nitrate Concentrations Resulting from Implementation of CM2 CM21

- 27 *NEPA Effects*: Effects of CM2-CM21 on nitrate under Alternative 9 would be the same as those
   28 discussed for Alternative 1A and are considered not to be adverse.
- *CEQA Conclusion*: CM2–CM21 proposed under Alternative 9 would be similar to conservation
   measures proposed under Alternative 1A. As such, effects on nitrate resulting from the
   implementation of CM2–CM21 would be similar to those previously discussed for Alternative 1A.
   This impact is considered to be less than significant. No mitigation is required.

### Impact WQ-17: Effects on Dissolved Organic Carbon Concentrations Resulting from Facilities Operations and Maintenance (CM1)

#### 35 Upstream of the Delta

- 36 Under Alternative 9, there would be no substantial change to the sources of DOC within the
- 37 watersheds upstream of the Delta. Moreover, long-term average flow and DOC levels in the
- 38 Sacramento River at Hood and San Joaquin River at Vernalis are poorly correlated. Thus changes in
- 39 system operations and resulting reservoir storage levels and river flows would not be expected to
- 40 cause a substantial long-term change in DOC concentrations in the water bodies upstream of the
- 41 Delta. Any negligible changes in DOC levels in water bodies upstream of the Delta under Alternative
- 42 9, relative to Existing Conditions and the No Action Alternative, would not be of sufficient frequency,

- magnitude and geographic extent that would adversely affect any beneficial uses or substantially
   degrade the quality of these water bodies, with regards to DOC.
- 3 Delta

4 Modeling scenarios included assumptions regarding how certain habitat restoration activities (CM2

- 5 and CM4) would affect Delta hydrodynamics, To the extent that restoration actions alter
- 6 hydrodynamics within the Delta region, which affects mixing of source waters, these effects are
- included in this assessment of operations-related water quality changes (i.e., CM1). Other effects of
   CM2-CM21 not attributable to hydrodynamics, for example, additional loading of a constituent to
- 9 the Delta, are discussed within the impact header for CM2–CM21. See section 8.3.1.3 for more
- 10 information.

11 Under Alternative 9, the geographic extent of effects pertaining to long-term average DOC 12 concentrations in the Delta would be similar to that previously described for Alternative 1A, 13 although the magnitude of predicted long-term increase and relative frequency of concentration 14 threshold exceedances would be substantially greater. Modeled effects would be greatest at Franks 15 Tract, Rock Slough, and Contra Costa PP No. 1., where for the 16-year hydrologic period and the 16 modeled drought period, long-term average concentration increases ranging from 0.6–1.0 mg/L 17 would be predicted (<28% net increase), resulting in long-term average DOC concentrations greater 18 than 4 mg/L at Rock Slough and Contra Costa PP No. 1 (Appendix 8K, Organic Carbon, DOC Table 19 10). Increases in long-term average concentrations would correspond to more frequent 20 concentration threshold exceedances, with the greatest change occurring at Rock Slough and Contra 21 Costa PP No. 1 locations. For Rock Slough, long-term average DOC concentrations exceeding 3 mg/L 22 would increase from 52% under Existing Conditions to 99% under the Alternative 9 (an increase 23 from 47% to 100% for the drought period), and concentrations exceeding 4 mg/L would increase 24 from 30% to 44% (32% to 67% for the drought period). For Contra Costa PP No. 1, long-term 25 average DOC concentrations exceeding 3 mg/L would increase from 52% under Existing Conditions 26 to 100% under Alternative 9 (45% to 100% for the drought period), and concentrations exceeding 4 27 mg/L would increase from 32% to 45% (35% to 65% for the drought period). Relative change in 28 frequency of threshold exceedance for other assessment locations would be similar or less. This 29 comparison to Existing Conditions reflects changes in DOC due to both Alternative 9 operations 30 (including use of operable barriers and numerous other components of Operational Scenario G) and 31 climate change/sea level rise.

32 In comparison, Alternative 9 relative to the No Action Alternative would generally result in a 33 magnitude of change similar to that discussed for the comparison to Existing Conditions. Maximum 34 increases of 0.6-0.9 mg/L DOC (i.e.,  $\leq 24\%$ ) would be predicted at Franks Tract, Rock Slough, and 35 Contra Costa PP No. 1 relative to No Action Alternative (Appendix 8K, Organic Carbon, DOC Table 36 10). Threshold concentration exceedance frequency trends would also be similar to those discussed 37 for the Existing Conditions comparison, with exception to the predicted 4 mg/L exceedance 38 frequency at Buckley Cove. In comparison to the No Action Alternative, the frequency which long-39 term average DOC concentrations exceeded 4 mg/L at Buckley Cove would increase from 27% to 40 39% (42% to 50% for the modeled drought period). Unlike the comparison to Existing Conditions, 41 this comparison to the No Action Alternative reflects changes in DOC due only to Alternative 9 42 operations.

The increases in long-term average DOC concentrations estimated to occur at Franks Tract, Rock
Slough, and Contra Costa PP No. 1 are considered substantial and could potentially trigger

- 1 significant changes in drinking water treatment plant design or operations. In particular, assessment
- 2 locations at Rock Slough and Contra Costa PP No. 1 represent municipal intakes servicing existing
- 3 drinking water treatment plants. Under Alternative 9, drinking water treatment plants obtaining
- 4 water from these interior Delta locations would likely need to upgrade existing treatment systems in
- 5 order to achieve EPA Stage 1 Disinfectants and Disinfection Byproduct Rule action thresholds. While
- treatment technologies sufficient to achieve the necessary DOC removals exist, implementation of
   such technologies would likely require substantial investment in new or modified infrastructure.
- 8 Relative to existing and No Action Alternative conditions, Alternative 9 would lead to predicted
- Relative to existing and No Action Alternative conditions, Alternative 9 would lead to predicted
   improvements in long-term average DOC concentrations at Barker Slough and Staten Island, as well
- 10 Banks and Jones pumping plants (discussed below). Predicted long-term average DOC
- 10 Banks and Jones pumping plants (discussed below). Predicted long-term average DOC 11 concentrations at Barker Slough and Staten Island would decrease <0.1–0.2 mg/L, depending on
- 12 baseline conditions comparison and modeling period.

### 13 SWP/CVP Export Service Areas

14 Under Alternative 9, modeled long-term average DOC concentrations would decrease at Banks and 15 Jones pumping plants for both the modeled 16-year hydrologic period and the modeled drought 16 period. Modeled decreases would generally be similar between Existing Conditions and the No 17 Action Alternative. Relative to Existing Conditions, long-term average DOC concentrations at Banks 18 would be predicted to decrease by 1.5 mg/L (1.8 mg/L during drought period) (Appendix 8K, 19 Organic Carbon, DOC Table 10). At Jones, long-term average DOC concentrations would be predicted 20 to decrease by 1.5 mg/L (1.7 mg/L during drought period). Such substantial improvement in long-21 term average DOC concentrations would include fewer exceedances of concentration thresholds. At 22 both Banks and Jones, average DOC concentrations exceeding the 2 mg/L concentration threshold 23 would decrease from 100% under Existing Conditions and the No Action Alternative to 39% under 24 Alternative 9 (100% to 32% during the drought period), while concentrations exceeding 4 mg/L 25 would nearly be eliminated (i.e.,  $\leq 10\%$  exceedance frequency). Such modeled improvement would 26 correspond to substantial improvement in Export Service Areas water quality, respective to DOC.

- Similar to the discussion pertaining to the No Action Alternative, maintenance of SWP and CVP
  facilities under Alternative 9 would not be expected to create new sources of DOC or contribute
  towards a substantial change in existing sources of DOC in the affected area. Maintenance activities
  would not be expected to cause any substantial change in long-term average DOC concentrations
  such that MUN beneficial uses, or any other beneficial use, would be adversely affected.
- 32 **NEPA Effects:** In summary, Alternative 9, relative to the No Action Alternative, would not cause a 33 substantial long-term change in DOC concentrations in the water bodies upstream of the Delta. 34 Long-term average DOC concentrations at Banks and Jones pumping plants are predicted to 35 decrease by as much as 1.9 mg/L, while long-term average DOC concentrations for some Delta 36 interior locations, including Franks Tract, Rock Slough and Contra Costa PP #1, are predicted to 37 increase by as much as 0.9 mg/L. Resultant substantial changes in long-term average DOC at these 38 Delta interior locations could necessitate changes in water treatment plant operations or require 39 treatment plant upgrades in order to maintain DBP compliance, and thus would constitute an 40 adverse effect on water quality and MUN beneficial uses. Mitigation Measure WQ-17 is available to reduce these effects. 41

42 *CEQA Conclusion*: Key findings discussed in the effects assessment provided above are summarized 43 here, and are then compared to the CEQA thresholds of significance (defined in Section 8.3.2) for the 44 purpose of making the CEQA impact determination for this constituent. For additional details on the

- effects assessment findings that support this CEQA impact determination, see the effects assessment
   discussion that immediately precedes this conclusion.
- While greater water demands under the Alternative 9 would alter the magnitude and timing of
  reservoir releases north, south and east of the Delta, these activities would have no substantial effect
  on the various watershed sources of DOC. Moreover, long-term average flow and DOC at Sacramento
  River at Hood and San Joaquin River at Vernalis are poorly correlated; therefore, changes in river
  flows would not be expected to cause a substantial long-term change in DOC concentrations
  upstream of the Delta.
- 9 Relative to Existing Conditions, Alternative 9 would result in substantial increases (i.e., 0.6–1.0 10 mg/L) in long-term average DOC concentrations at some Delta interior locations, and would be 11 greatest at Franks Tract, Rock Slough, and Contra Costa PP No. 1. At these locations the predicted 12 changes in DOC would substantially increase the frequency with which long-term average 13 concentrations exceeds 2, 3, or 4 mg/L. Drinking water treatment plants obtaining water from these 14 interior Delta locations would likely need to upgrade existing treatment systems in order to achieve 15 EPA Stage 1 Disinfectants and Disinfection Byproduct Rule action thresholds. Such predicted 16 magnitude change in long-term average DOC concentrations would represent a substantially 17 increased risk for adverse effects on existing MUN beneficial.
- 18 The assessment of Alternative 9 effects on DOC in the SWP/CVP Export Service Areas is based on 19 assessment of changes in DOC concentrations at Banks and Jones pumping plants. Relative to 20 Existing Conditions, long-term average DOC concentrations would decrease by as much as 1.8 mg/L 21 at Banks and Jones pumping plants. The frequency with which long-term average DOC 22 concentrations would exceed 2, 3, or 4 mg/L would be substantially reduced, where predicted 23 exceedances of >4 mg/L would be nearly eliminated (i.e.,  $\leq 10\%$  exceedance frequency). As a result, 24 substantial improvement in DOC-related water quality would be predicted in the SWP/CVP Export 25 Service Areas.
- 26 Based on the above, Alternative 9 operation and maintenance would not result in any substantial 27 change in long-term average DOC concentration upstream of the Delta. Furthermore, under 28 Alternative 9, water exported from the Delta to the SWP/CVP service area would be substantially 29 improved relative to DOC. DOC is not bioaccumulative, therefore change in long-term average DOC 30 concentrations would not directly cause bioaccumulative problems in aquatic life or humans. 31 Additionally, DOC is not a constituent related to any 303(d) listings. Nevertheless, new and modified 32 conveyance facilities proposed under Alternative 9 would result in a substantial increase in long-33 term average DOC concentrations (i.e., 0.6-1.0 mg/L, equivalent to  $\leq 28\%$  relative increase) at 34 Franks Tract, Rock Slough, and Contra Costa PP No. 1. In particular, under Alternative 9, model 35 predicted long-term average DOC concentrations would be greater than 4 mg/L at Rock Slough and Contra Costa PP No. 1 with commensurate substantial increases in the frequency with which 36 37 average DOC concentrations exceed 2, 3, and 4 mg/L levels. Drinking water treatment plants 38 obtaining water from these interior Delta locations would likely need to upgrade existing treatment 39 systems in order to achieve EPA Stage 1 Disinfectants and Disinfection Byproduct Rule action 40 thresholds. Therefore, such a magnitude change in long-term average DOC concentrations would 41 represent a substantially increased risk for adverse effects on existing MUN beneficial uses at Rock 42 Slough and Contra Costa PP No. 1 should such treatment upgrades not be undertaken. The impact is 43 considered significant and mitigation is required. While Mitigation Measure WQ-17 is available to 44 partially reduce this impact of DOC, the feasibility and effectiveness of this mitigation measure is

- uncertain and implementation would not necessarily reduce the identified impact to a level that
   would be less than significant, and therefore it is significant and unavoidable.
- Mitigation Measure WQ-17: Consult with Delta Water Purveyors to Identify Means to
   Avoid, Minimize, or Offset Increases in Long-Term Average DOC Concentrations
- 5 Please see Mitigation Measure WQ-17 under Impact WQ-17 in the Alternative 6A discussion.

# Impact WQ-18: Effects on Dissolved Organic Carbon Concentrations Resulting from Implementation of CM2-CM21

8 **NEPA Effects:** CM2–CM21 under Alternative 9 would be similar to conservation measures under 9 Alternative 1A, but with changes in the south Delta to accommodate the modified corridors. 10 Therefore, effects on DOC resulting from the implementation of CM2–CM21 would be similar to 11 those previously discussed for Alternative 1A. In summary, CM4–CM7 and CM10 could contribute 12 substantial amounts of DOC to raw drinking water supplies, largely depending on final design and 13 operational criteria for the related wetland and riparian habitat restoration activities. Substantially 14 increased long-term average DOC in raw water supplies could lead to a need for treatment plant 15 upgrades in order to appropriately manage DBP formation in treated drinking water. This potential 16 for future DOC increases would lead to substantially greater associated risk of long-term adverse 17 effects on the MUN beneficial use.

- 18 In summary, the habitat restoration elements of CM4–CM7 and CM10 under Alternative 9 would 19 present new localized sources of DOC to the study area, and in some circumstances would substitute 20 for existing sources related to replaced agriculture. Depending on localized hydrodynamics and 21 proximity to municipal drinking water intakes, such restoration activities could contribute 22 substantial amounts of DOC to municipal raw water. Substantial increases in municipal raw water 23 DOC could necessitate changes in water treatment plant operations or require treatment plant 24 upgrades in order to maintain DBP compliance, and thus would constitute an adverse effect on 25 water quality. Mitigation Measure WQ-18 is available to reduce these effects.
- *CEQA Conclusion:* Effects of CM4–CM7 and CM10 on DOC under Alternative 9 are similar to those
   discussed for Alternative 1A. Similar to the discussion for Alternative 1A, this impact is considered
   to be significant. Mitigation is required. It is uncertain whether implementation of Mitigation
   Measure WQ-18 would reduce identified impacts to a less-than-significant level. Hence, this impact
   remains significant and unavoidable.

31 In addition to and to supplement Mitigation Measure WQ-18, the BDCP proponents have 32 incorporated into the BDCP, as set forth in EIR/EIS Appendix 3B, Environmental Commitments, 33 AMMs, and CMs, a separate other commitment to address the potential increased water treatment 34 costs that could result from DOC concentration effects on municipal and industrial water purveyor 35 operations. Potential options for making use of this financial commitment include funding or 36 providing other assistance towards implementing treatment for DOC and/or DBPs or DOC source 37 control strategies. Please refer to Appendix 3B for the full list of potential actions that could be taken 38 pursuant to this commitment in order to reduce the water quality treatment costs associated with 39 water quality effects relating to DOC.

### 1Mitigation Measure WQ-18: Design Wetland and Riparian Habitat Features to Minimize2Effects on Municipal Intakes

3 Please see Mitigation Measure WQ-18 under Impact WQ-18 in the discussion of Alternative 1A.

## Impact WQ-19: Effects on Pathogens Resulting from Facilities Operations and Maintenance (CM1)

- *NEPA Effects*: Effects of CM1 on pathogens under Alternative 9 would be the same as those
   discussed for Alternative 1A and are considered to not be adverse.
- *CEQA Conclusion*: Effects of CM1 on pathogens under Alternative 9 would be the same as those
   discussed for Alternative 1A, and are summarized here, then compared to the CEQA thresholds of
   significance (defined in Section 8.3.2) for the purpose of making the CEQA impact determination for
   this constituent. For additional details on the effects assessment findings that support this CEQA
   impact determination, see the effects assessment discussion under Alternative 1A.
- River flow rate and reservoir storage reductions that would occur due to implementation of CM1 (water facilities and operations) under Alternative 9, relative to Existing Conditions, would not be expected to result in a substantial adverse change in pathogen concentrations in the reservoirs and rivers upstream of the Delta, given the small magnitude of urban runoff contributions relative to the magnitude of river flows, that pathogen concentrations in the rivers have a minimal relationship to river flow rate, and the expected reduced pollutant loadings in response to NPDES stormwaterrelated regulations.
- It is expected there would be no substantial change in Delta pathogen concentrations in response to
  a shift in the Delta source water percentages under this alternative or substantial degradation of
  these water bodies, with regard to pathogens. This conclusion is based on the Pathogens Conceptual
  Model, which found that pathogen sources in close proximity to a Delta site appear to have the
  greatest influence on pathogen levels at the site, rather than the primary source(s) of water to the
  site. In-Delta potential pathogen sources, including water-based recreation, tidal habitat, wildlife,
  and livestock-related uses, would continue under this alternative.
- In the SWP/CVP Export Service Areas waters, relative to Existing Conditions, an increased
  proportion of water coming from the Sacramento River would not adversely affect beneficial uses in
  the SWP/CVP Export Service Areas. The pathogen levels in the Sacramento River are similar to or
  lower than the water diverted at the Delta export pumps. Further, it is localized sources of
  pathogens that appear to have the greatest influence on concentrations. Thus, an increased
  proportion of Sacramento River water diverted to the SWP/CVP Export Service Areas would result
  in minimal changes in pathogen levels in the SWP/CVP Export Service Areas waters.
- 34 Therefore, this alternative is not expected to cause additional exceedance of applicable water quality 35 objectives by frequency, magnitude, and geographic extent that would cause adverse effects on any 36 beneficial uses of waters in the affected environment. Because pathogen concentrations are not 37 expected to increase substantially, no long-term water quality degradation for pathogens is 38 expected to occur and, thus, no adverse effects on beneficial uses would occur. The San Joaquin 39 River in the Stockton Deep Water Ship Channel is Clean Water Act section 303(d) listed for 40 pathogens. Because no measurable increase in Deep Water Ship Channel pathogen concentrations 41 are expected to occur on a long-term basis, further degradation and impairment of this area is not
- 1 expected to occur. Finally, pathogens are not bioaccumulative constituents. This impact is
- 2 considered to be less than significant. No mitigation is required.
- 3 Impact WQ-20: Effects on Pathogens Resulting from Implementation of CM2-CM21
- *NEPA Effects:* Effects of CM2-CM21 on pathogens under Alternative 9 would be the same as those
   discussed for Alternative 1A and are considered to not be adverse.
- *CEQA Conclusion*: CM2-CM21 proposed under Alternative 9 would be similar to conservation
   measures proposed under Alternative 1A. As such, effects on pathogens resulting from the
   implementation of CM2-CM21 would be similar to those previously discussed for Alternative 1A.
   This impact is considered to be less than significant. No mitigation is required.

## Impact WQ-21: Effects on Pesticide Concentrations Resulting from Facilities Operations and Maintenance (CM1)

### 12 Upstream of the Delta

For the same reasons stated for the No Action Alternative, under Alternative 9 no specific operations or maintenance activity of the SWP or CVP would substantially drive a change in pesticide use, and thus pesticide sources would remain unaffected upstream of the Delta. Nevertheless, changes in the timing and magnitude of reservoir releases could have an effect on available dilution capacity along river segments such as the Sacramento, Feather, American, and San Joaquin Rivers.

- 18 Under Alternative 9, winter (November-March) and summer (April-October) season average flow 19 rates on the Sacramento River at Freeport, American River at Nimbus, Feather River at Thermalito 20 and the San Joaquin River at Vernalis would change. Relative to existing condition and the No Action 21 Alternative, seasonal average flow rates on the Sacramento would decrease no more than 3% during 22 the summer and winter (Appendix 8L, Pesticides, Tables 1–4). On the Feather River, average flow 23 rates would increase by as much as 10% during the summer, but would decrease by as much as 5% 24 in the winter. American River average flow rates would decrease by as much as 17% in the summer 25 but would increase by as much as 7% in the winter. Seasonal average flow rates on the San Joaquin 26 River would decrease by as much as 12% in the summer, but increase by as much as 1% in the 27 winter. For the same reasons stated for the No Action Alternative, decreased seasonal average flow 28 of  $\leq 17\%$  is not considered to be of sufficient magnitude to substantially increase pesticide 29 concentrations or alter the long-term risk of pesticide-related toxicity to aquatic life, nor adversely 30 affect other beneficial uses of water bodies upstream of the Delta.
- 31 **Delta**
- Sources of diuron, OP and pyrethroid insecticides to the Plan Area include direct input of surface
   runoff from in-Delta agriculture and Delta urbanized areas as well as inputs from rivers upstream of
   the Delta. Similar to Upstream of the Delta, CVP/SWP operations would not affect these sources.
- 35 Under Alternative 9, the distribution and mixing of Delta source waters would change. Percentage
- 36 change in monthly average source water fraction was evaluated for the modeled 16-year (1976–
- 37 1991) hydrologic period and a representative drought period (1987–1991), with special attention
- 38 given to changes in San Joaquin River, Sacramento River and Delta Agriculture sources water
- 39 fractions. Relative to Existing Conditions, under Alternative 9 modeled San Joaquin River fractions
- 40 would increase greater than 10% at Franks Tract, Rock Slough, Contra Costa PP No. 1, and the San
- 41 Joaquin River at Antioch (Appendix 8D, *Source Water Fingerprinting Results*). At Antioch, San

1 Joaquin River source water fractions would increase by 12–15% from October through May (11– 2 14% from November through April for the modeled drought period). While this change at Antioch is 3 not considered substantial, changes in San Joaquin River source water fraction in the Delta interior 4 would be considerable. At Franks Tract, San Joaquin River source water fractions would increase 5 between 25–57% for the entire calendar year of January through December (11–52% for October 6 through July of the modeled drought period). Changes at Rock Slough and Contra Costa PP No. 1 7 would be very similar, where modeled San Joaquin River source water fractions would increase 8 from 35–80% (25–78% for the modeled drought period) for the entire calendar year of January 9 through December. In addition, Sacramento River fractions would increase greater than 10% at Staten Island and Buckley Cove (not including Banks and Jones). At Staten Island, Sacramento River 10 11 fractions would increase by 16% in April and 20% in May (13–15% from February through April of 12 the modeled drought period). These changes at Staten Island are not considered substantial. At 13 Buckley Cove, however, Sacramento source water fraction would increase between 36–72% (46– 14 73% for the drought period) for the entire calendar year of January through December. Although a 15 considerable change, this change in source water fraction at Buckley Cove would balance through a 16 nearly equivalent decrease in San Joaquin River water. Delta agricultural fractions would not 17 increase greater than 8% at any assessment location.

- 18 Relative to Existing Conditions, increases in San Joaquin River source water fraction at Franks Tract, 19 Rock Slough, and Contra Costa PP NO. 1 would primarily balance through decreases in Sacramento 20 River water, and as a result the San Joaquin River would account for greater than 50% of the total 21 source water volume at Franks Tract between October and June (>50% for November and 22 December during the modeled drought period), and would be greater than 50%, and as much as 23 86% for the entire calendar year at Rock Slough and Contra Costa PP No. 1 (greater than 50% and as 24 high as 80% for October through June of the modeled drought period). While the source water and 25 potential pesticide related toxicity co-occurrence predictions do not mean adverse effects would 26 occur, such considerable modeled increases in winter and early summer source water fraction at 27 Franks Tract and winter and summer source water fractions at Rock Slough and Contra Costa PP No. 28 1 could substantially alter the long-term risk of pesticide-related toxicity to aquatic life, given the 29 apparent greater incidence of pesticides in the San Joaquin River.
- When compared to the No Action Alternative, changes in source water fractions would be similar in
   season, geographic extent, and magnitude to those discussed for Existing Conditions (Appendix 8D,
   *Source Water Fingerprinting Results*). Relative to the No Action Alternative the similar magnitude
   increase in San Joaquin River source water fraction at Franks Tract, Rock Slough, and Contra Costa
   PP No. 1 would be considered substantial and could substantially increase the long-term risk of
   pesticide-related toxicity to aquatic life.
- 36 These predicted adverse effects on pesticides relative to Existing Conditions and the No Action 37 Alternative fundamentally assume that the present pattern of pesticide incidence in surface water 38 will occur at similar levels into the future. In reality, however, the makeup and character of the 39 pesticide use market in the late long-term (i.e., the year 2060) will not be exactly as it is today. 40 Current use of chlorpyrifos and diazinon is on the decline with their replacement by pyrethroids on 41 the rise, yet in this assessment it is the apparent greater incidence of diazinon and chlorpyrifos on 42 the San Joaquin River that serves as the basis for concluding that substantially increased San Joaquin 43 River source water fraction would correspond to an increased risk of pesticide-related toxicity to 44 aquatic life. By 2060, however, alternative pesticides, such as neonicitinoids and biologicals, will 45 likely be a more substantial contributing part of the existing mix of pesticides, and perhaps more 46 prominent. The trend in the development of future-use pesticides is towards reduced risk pesticides,

- 1 including more biopesticides, with greater targeted specificity, fewer residues, and lower overall
- 2 non-target toxicity. By 2060 existing chlorpyrifos and diazinon TMDLs for the Sacramento and San
- 3 Joaquin Rivers will have been in effect for more than 50 years. Moreover, it is reasonable to expect
- that CWA section 303(d) listings and future additional listings will have developed TMDLs by 2060.
   To the extent these existing and future TMDL's address current and future-use pesticides, a greater
- 5 To the extent these existing and future TMDL's address current and future-use pesticides, a greater 6 degree of pesticide related source control can be anticipated. Nevertheless, forecasting whether
- these various efforts will ultimately be successful at resolving current pesticide related impairments
- 8 requires considerable speculation. While the fundamental assumptions that have guided this
- 9 assessment of pesticides may be somewhat altered by 2060, these assumptions are informed by
- 10 actual studies and monitoring data collected from the recent past and, therefore, judging project
- alternative effects in the future remain most accurate through use of these informed assumptions
   rather than based on assumptions founded upon future speculative conditions.

## 13 SWP/CVP Export Service Areas

14 Assessment of effects in SWP/CVP Export Service Areas is based on effects seen in the Plan Area at 15 the Banks and Jones pumping plants. Under Alternative 9, Sacramento River source water fractions would increase at both Banks and Jones pumping plants relative to Existing Conditions and the No 16 17 Action Alternative (Appendix 8D, Source Water Fingerprinting Results). At Banks pumping plant, 18 Sacramento source water fractions would generally increase from 12–38% for February through 19 June (12–37% for February through June of the modeled drought period) and at Jones pumping 20 plant Sacramento source water fractions would generally increase from 7–54% for the entire 21 calendar year (14–69% for September through June of the modeled drought period). These 22 increases in Sacramento source water fraction would primarily balance through equivalent 23 decreases in San Joaquin River water. Based on the general observation that San Joaquin River, in 24 comparison to the Sacramento River, is a greater contributor of OP insecticides in terms of greater frequency of incidence and presence at concentrations exceeding water quality benchmarks, 25 26 modeled increases in Sacramento River fraction at Banks and Jones would generally represent an 27 improvement in export water quality respective to pesticides.

- 28 **NEPA Effects:** In summary, the changes in long-term average flows on the Sacramento, Feather, 29 American, and San Joaquin Rivers, under Alternative 9 relative to the No Action Alternative, are of 30 insufficient magnitude to substantially increase the long-term risk of pesticide-related water quality 31 degradation and related toxicity to aquatic life in these water bodies upstream of the Delta. 32 However, modeled increases in San Joaquin River fraction at Franks Tract, Rock Slough, and Contra 33 Costa PP No. 1 are of sufficient magnitude to substantially alter the long-term risk of pesticide-34 related water quality degradation and related toxicity to aquatic life in the Delta. The effects on 35 pesticides from operations and maintenance (CM1) are determined to be adverse and unavoidable.
- *CEQA Conclusion*: Key findings discussed in the effects assessment relative to Existing Conditions is
   provided above are summarized here, and are then compared to the CEQA thresholds of significance
   (defined in Section 8.3.2) for the purpose of making the CEQA impact determination for this
   constituent. For additional details on the effects assessment findings that support this CEQA impact
   determination, see the effects assessment discussion that immediately precedes this conclusion.
- 41 Sources of pesticides upstream of the Delta include direct input of pesticide containing surface
- 42 runoff from agriculture and urbanized areas. Flows in rivers receiving these discharges dilute these
- 43 pesticide inputs. Relative to Existing Conditions, however, modeled changes in long-term average
- 44 flows on the Sacramento, Feather, American, and San Joaquin Rivers are of insufficient magnitude to

substantially increase the long-term risk of pesticide-related water quality degradation and related
 toxicity to aquatic life in these water bodies upstream of the Delta.

In the Delta, sources of pesticides include direct input of surface runoff from Delta agriculture and
Delta urbanized areas as well as inputs from rivers upstream of the Delta. While facilities operations
and maintenance activities would not affect these sources, changes in Delta source water fraction
could change the relative risk associated with pesticide related toxicity to aquatic life. Under
Alternative 9. modeled long-term average San Joaquin River source water fractions at Franks Tract.

- Alternative 9, modeled long-term average San Joaquin River source water fractions at Franks Tract,
   Rock Slough and Contra Costa PP No. 1 locations would increase considerably for some months such
- 9 that the long-term risk of pesticide-related toxicity to aquatic life could substantially increase.
- The assessment of Alternative 9 effects on pesticides in the SWP/CVP Export Service Areas is based
   on assessment of changes predicted at Banks and Jones pumping plants. Sacramento River source
   water fractions would increase substantially at both Banks and Jones pumping plants and would
   generally represent an improvement in export water quality respective to pesticides.
- 14 Based on the above, Alternative 9 would not result in any substantial change in long-term average 15 pesticide concentration or result in substantial increase in the anticipated frequency with which 16 long-term average pesticide concentrations would exceed aquatic life toxicity thresholds or other 17 beneficial use effect thresholds upstream of the Delta or the SWP/CVP service area. Numerous 18 pesticides are currently used throughout the affected environment, and while some of these 19 pesticides may be bioaccumulative, those present-use pesticides for which there is sufficient 20 evidence for their presence in waters affected by SWP and CVP operations (i.e., diazinon, 21 chlorpyrifos, diuron, and pyrethroids) are not considered bioaccumulative, and thus changes in their 22 concentrations would not directly cause bioaccumulative problems in aquatic life or humans. 23 Furthermore, while there are numerous 303(d) listings throughout the affected environment that 24 name pesticides as the cause for beneficial use impairment, the modeled changes in upstream river 25 flows and Delta source water fractions would not be expected to make any of these beneficial use 26 impairments measurably worse, with principal exception to locations in the Delta that would receive 27 a substantially greater fraction San Joaquin River water under Alternative 9. Long-term average San 28 Joaquin River source water fractions at Franks Tract, Rock Slough and Contra Costa PP No. 1 29 locations would change considerably for the calendar year such that the long-term risk of pesticide-30 related toxicity to aquatic life could substantially increase. Additionally, the potential for increased incidence of pesticide related toxicity could include pesticides such as chlorpyrifos and diazinon for 31 32 which existing 303(d) listings exist for the Delta, and thus existing beneficial use impairment could 33 be made discernibly worse. The impact is considered to be significant and unavoidable. There is no 34 feasible mitigation available to reduce the effect of this significant impact.

## Impact WQ-22: Effects on Pesticide Concentrations Resulting from Implementation of CM2 CM21

NEPA Effects: CM2-CM21 under Alternative 9 would be similar to conservation measures under
 Alternative 1A, but with changes in the south Delta to accommodate the modified corridors. Effects
 on pesticides resulting from the implementation of CM2-CM21 would be similar to those previously
 discussed for Alternative 1A. In summary, CM13 proposes the use of herbicides to control invasive
 aquatic vegetation around habitat restoration sites. Herbicides directly applied to water could
 include adverse effects on non-target aquatic life, such as aquatic invertebrates and beneficial
 aquatic plants. As such, aquatic life toxicity objectives could be exceeded with sufficient frequency

- and magnitude such that beneficial uses would be impacted, thus constituting an adverse effect on
   water quality.
- In summary, based on the discussion above, the effects on pesticides from implementing CM2-CM21
   are considered to be adverse. Mitigation Measure WQ-22 would be available to reduce this adverse
   effect.

*CEQA Conclusion*: Effects of CM2–CM21 on pesticides under Alternative 9 are similar to those
 discussed for Alternative 1A. Potential environmental effects related only to CM13 are considered to
 be significant. Mitigation is required. While Mitigation Measure WQ-22 is available to partially
 reduce this impact of pesticides, no feasible mitigation is available that would reduce it to a level
 that would be less than significant.

## Mitigation Measure WQ-22: Implement Least Toxic Integrated Pest Management Strategies

13 Please see Mitigation Measure WQ-22 under Impact WQ-22 in the discussion of Alternative 1A.

## Impact WQ-23: Effects on Phosphorus Concentrations Resulting from Facilities Operations and Maintenance (CM1)

*NEPA Effects:* Effects of water facilities and operations (CM1) on phosphorus levels in water bodies
 of the affected environment under Alternative 9 would be very similar (i.e., nearly the same) to
 those discussed for Alternative 1A. Consequently, the environmental consequences to phosphorus
 levels discussed in detail for Alternative 1A also adequately represent the effects under Alternative
 9, which are considered to be not adverse.

- *CEQA Conclusion:* Key findings discussed in the effects assessment relative to Existing Conditions is
   provided above are summarized here, and are then compared to the CEQA thresholds of significance
   (defined in Section 8.3.2) for the purpose of making the CEQA impact determination for this
   constituent. For additional details on the effects assessment findings that support this CEQA impact
   determination, see the effects assessment discussion that immediately precedes this conclusion.
- Because phosphorus loading to waters upstream of the Delta is not anticipated to change, and
  because changes in flows do not necessarily result in changes in concentrations or loading of
  phosphorus to these water bodies, substantial changes in phosphorus concentration upstream of the
  Delta are not anticipated for Alternative 9, relative to Existing Conditions.

Because phosphorus concentrations in the major source waters to the Delta are similar for much of
 the year, phosphorus concentrations in the Delta are not anticipated to change substantially on a
 long term-average basis under Alternative 9, relative to Existing Conditions. Algal growth rates are
 limited by availability of light in the Delta, and therefore any minor increases in phosphorus levels
 that may occur at some locations and times within the Delta would be expected to have little effect
 on primary productivity in the Delta.

- 36 The assessment of effects of phosphorus under Alternative 9 in the SWP and CVP Export Service
- 37 Areas is based on effects on phosphorus at the Banks and Jones pumping plants. As noted above,
- 38 phosphorus concentrations in the Delta (including Banks and Jones pumping plants) are not
- 39 anticipated to change substantially on a long term-average basis.

1 Based on the above, there would be no substantial, long-term increase in phosphorus concentrations 2 in the rivers and reservoirs upstream of the Delta, in the Delta Region, or the waters exported to the 3 CVP and SWP service areas under Alternative 9 relative to Existing Conditions. As such, this 4 alternative is not expected to cause additional exceedance of applicable water quality 5 objectives/criteria by frequency, magnitude, and geographic extent that would cause adverse effects 6 on any beneficial uses of waters in the affected environment. Because phosphorus concentrations 7 are not expected to increase substantially, no long-term water quality degradation is expected to 8 occur and, thus, no adverse effects to beneficial uses would occur. Phosphorus is not 303(d) listed 9 within the affected environment and thus any minor increases that may occur in some areas would 10 not make any existing phosphorus-related impairment measurably worse because no such 11 impairments currently exist. Because phosphorus is not bioaccumulative, minor increases that may 12 occur in some areas would not bioaccumulate to greater levels in aquatic organisms that would, in 13 turn, pose substantial health risks to fish, wildlife, or humans. This impact is considered to be less 14 than significant. No mitigation is required.

## 15 Impact WQ-24: Effects on Phosphorus Concentrations Resulting from Implementation of 16 CM2-CM21

17 *NEPA Effects*: Effects of CM2–CM21 on phosphorus levels in water bodies of the affected

environment under Alternative 9 would be very similar (i.e., nearly the same) to those discussed for
 Alternative 1A. Consequently, the environmental consequences to phosphorus levels from
 implementing CM2–CM21 discussed in detail for Alternative 1A also adequately represent the
 effects of these same actions under Alternative 9, which are considered to be not adverse.

*CEQA Conclusion*: CM2–CM21 proposed under Alternative 9 would be similar to conservation
 measures proposed under Alternative 1A. As such, effects on phosphorus resulting from the
 implementation of CM2–CM21 would be similar to those previously discussed for Alternative 1A.
 This impact is considered to be less than significant. No mitigation is required.

## Impact WQ-25: Effects on Selenium Concentrations Resulting from Facilities Operations and Maintenance (CM1)

### 28 Upstream of the Delta

- For the same reasons stated for the No Action Alternative, Alternative 9 would have negligible, if any, effect on selenium concentrations in the rivers and reservoirs upstream of the Delta relative to
- 31 Existing Conditions and the No Action Alternative. Any negligible increases in selenium
- 32 concentrations that could occur in the water bodies of the affected environment located upstream of
- 33 the Delta would not be of frequency, magnitude and geographic extent that would adversely affect
- 34 any beneficial uses or substantially degrade the quality of these water bodies, with regard to
- 35 selenium.

### 36 **Delta**

- 37 Modeling scenarios included assumptions regarding how certain habitat restoration activities (CM2
- and CM4) would affect Delta hydrodynamics. To the extent that restoration actions alter
- 39 hydrodynamics within the Delta region, which affects mixing of source waters, these effects are
- 40 included in this assessment of operations-related water quality changes (i.e., CM1). Other effects of
- 41 CM2–CM21 not attributable to hydrodynamics, such as additional loading of a constituent to the

- Delta, are discussed within the impact header for CM2-CM21. See Section 8.3.1.3 for more
   information.
- Selenium concentrations and threshold comparisons for each of the 11 modeled Delta assessment
  locations under Alternative 9, relative to Existing Conditions and the No Action Alternative, are
  presented in Appendix 8M, *Selenium*, Table M-9a for water, Tables M-19 and M-29 for most biota
  (whole-body fish [excluding sturgeon], bird eggs [invertebrate diet], bird eggs [fish diet], and fish
- 7 fillets) throughout the Delta, and Tables M-30 through M-32 for sturgeon at the two western Delta
- 8 locations. Figures 8-59a and 8-60a present graphical distributions of predicted selenium
- 9 concentration changes (shown as changes in available assimilative capacity based on 1.3 μg/L) in
   10 water at each modeled assessment location for all years. Appendix 8M, Figure M-24, provides more
- 11 detail in the form of monthly patterns of selenium concentrations in water during the modeling
- 12 period.
- 13 Alternative 9 would result in small to moderate changes in average selenium concentrations in 14 water at modeled Delta assessment locations relative to Existing Conditions and the No Action 15 Alternative (Appendix 8M, Selenium, Table M-9a). Long-term average concentrations at some 16 interior and western Delta locations would increase by  $0.01-0.21 \mu g/L$  for the entire period 17 modeled (1976–1991). These increases in selenium concentrations in water would result in 18 reductions in available assimilative capacity of 1–19%, relative to the 1.3  $\mu$ g/L USEPA draft water 19 quality criterion (Figures 8-59a and 8-60a). The long-term average selenium concentrations in 20 water for Alternative 9 (range 0.09–0.37 µg/L) would be similar to Existing Conditions (range 0.09– 21  $0.41 \,\mu g/L$ ) and the No Action Alternative (range  $0.09-0.38 \,\mu g/L$ ), and all would be below the USEPA 22 draft water quality criterion of 1.3 µg/L Appendix 8M, Table M-9a).
- 23 Relative to Existing Conditions and the No Action Alternative, Alternative 9 would generally result in 24 small changes (less than 4%) in estimated selenium concentrations in most biota (whole-body fish 25 (excluding sturgeon), bird eggs [invertebrate diet], bird eggs [fish diet], and fish fillets) (Figures 8-26 61a through 8-64b; Appendix 8M, Table M-29). Despite the small changes in selenium 27 concentrations in biota, Level of Concern Exceedance Quotients (i.e., modeled tissue divided by 28 Level of Concern benchmarks) for selenium concentrations in those biota for all years and for 29 drought years are less than 1.0 (indicating low probability of adverse effects). Similarly, Advisory 30 Tissue Level Exceedance Quotients for selenium concentrations in fish fillets for all years and 31 drought years also are less than 1.0. Estimated selenium concentrations in sturgeon for the San 32 Joaquin River at Antioch are predicted to increase by about 35% relative to Existing Conditions and 33 to the No Action Alternative in all years (from about 4.7 to 6.4 mg/kg dry weight). Likewise, those 34 for sturgeon in the Sacramento River at Mallard Island are predicted to increase by about 17% in all 35 years (from about 4.4 to 5.2 mg/kg dry weight) (Appendix 8M, Selenium, Tables M-30 and M-31). 36 Selenium concentrations in sturgeon during drought years are expected to increase by about 35% at 37 Antioch and 17% at Mallard Island. Detection of changes in whole-body sturgeon such as those 38 estimated for the western Delta may require large sample sizes because of the inherent variability in 39 fish tissue selenium concentrations. Low Toxicity Threshold Exceedance Ouotients for selenium 40 concentrations in sturgeon in the western Delta would exceed 1.0 for drought years at both 41 locations (as they do for Existing Conditions and the No Action Alternative; Appendix 8M, Table M-42 32) and for all years at Antioch, whereas Existing Conditions and the No Action Alternative do not 43 (quotient increases from 0.94 to 1.3 at Antioch) (Appendix 8M, Table M-32). High Toxicity 44 Threshold Exceedance Quotients for selenium concentrations in sturgeon in the western Delta 45 would exceed 1.0 for drought years at Antioch (where quotient increases from 0.85 to 1.2), unlike 46 Existing Conditions and the No Action Alternative (Appendix 8M, Table M-32).

- 1 The disparity between larger estimated changes for sturgeon and smaller changes for other biota 2 are attributable largely to differences in modeling approaches, as described in Appendix 8M, 3 Selenium. The model for most biota was calibrated to encompass the varying concentration-4 dependent uptake from waterborne selenium concentrations (expressed as the K<sub>d</sub>, which is the ratio 5 of selenium concentrations in particulates [as the lowest level of the food chain] relative to the 6 waterborne concentration) that was exhibited in data for largemouth bass in 2000, 2005, and 2007 7 at various locations across the Delta. In contrast, the modeling for sturgeon could not be similarly 8 calibrated at the two western Delta locations and used literature-derived uptake factors and trophic 9 transfer factors for the estuary from Presser and Luoma (2013). As noted in the appendix, there was 10 a significant negative log-log relationship of  $K_d$  to waterborne selenium concentration that reflected 11 the greater bioaccumulation rates for bass at low waterborne selenium than at higher 12 concentrations. (There was no difference in bass selenium concentrations in the Sacramento River 13 at Rio Vista in comparison to the San Joaquin River at Vernalis in 2000, 2005, and 2007 [Foe 2010], 14 despite a nearly 10-fold difference in waterborne selenium.) Thus, there is more confidence in the 15 site-specific modeling based on the Delta-wide model that was calibrated for bass data than in the 16 estimates for sturgeon based on "fixed" Kds for all years and for drought years without regard to 17 waterborne selenium concentration at the two locations in different time periods.
- 18 Increased water residence times could increase the bioaccumulation of selenium in biota, thereby 19 potentially increasing fish tissue and bird egg concentrations of selenium (see residence time 20 discussion in Appendix 8M, Selenium, and Presser and Luoma [2010b]). Thus, residence time was 21 assessed for its relevance to selenium bioaccumulation. Table 8-60a shows the time for neutrally 22 buoyant particles to move through the Delta (surrogate for flow and residence time). Although an 23 increase in residence time throughout the Delta is expected under the No Action Alternative, relative 24 to Existing Conditions (because of climate change and sea level rise), the change is fairly small in 25 most areas of the Delta.
- 26 Relative to Existing Conditions and the No Action Alternative, increases in residence times for 27 Alternative 9 would be greater in the South Delta than in other sub-regions. Relative to Existing 28 Conditions, annual average residence times for Alternative 9 in the South Delta are expected to 29 increase by more than 18 days (Table 8-60a) and by more than 16 days relative to the No Action 30 Alternative. Increases in residence times for other sub-regions would be smaller, especially as 31 compared to Existing Conditions and the No Action Alternative As mentioned above, these results 32 incorporate hydrodynamic effects of both CM1 and CM2 and CM4, and the effects of CM1 cannot be 33 distinguished from the effects of CM2 and CM4. However, it is expected that CM2 and CM4 are 34 substantial drivers of the increased residence time.
- 35 Presser and Luoma (2010b) summarized and discussed selenium uptake in the Bay-Delta (including 36 hydrologic conditions [e.g., Delta outflow and residence time for water], K<sub>d</sub>s [the ratio of selenium 37 concentrations in particulates, as the lowest level of the food chain, relative to the water-borne 38 concentration], and associated tissue concentrations [especially in clams and their consumers, such 39 as sturgeon]). When the Delta Outflow Index (daily average flow per month) decreased by five-fold 40 (73,732 cfs in June 1998 to 12,251 cfs in October 1998), residence time doubled (from 11 to 22 days) and the calculated mean K<sub>d</sub> also doubled (from 3,198 to 6,501). However, when daily average 41 42 Delta outflow in November 1999 was only 6,951 cfs (i.e., about one-half that in October 1998) and 43 residence time was 70 days, the calculated mean K<sub>d</sub> (7,614) did not increase proportionally.
- 44 Models are not available to quantitatively estimate the level of changes in selenium bioaccumulation
  45 as related to residence time, but the effects of residence time are incorporated in the

- 1 bioaccumulation modeling for selenium that was based on higher K<sub>d</sub> values for drought years in 2 comparison to wet, normal, or all years (see Appendix 8M, Selenium). If increases in fish tissue or 3 bird egg selenium were to occur, the increases would likely be of concern only where fish tissues or 4 bird eggs are already elevated in selenium to near or above thresholds of concern. That is, where 5 biota concentrations are currently low and not approaching thresholds of concern (which, as 6 discussed above, is the case throughout the Delta, except for sturgeon in the western Delta), changes 7 in residence time alone would not be expected to cause them to then approach or exceed thresholds 8 of concern. In consideration of this factor, although the Delta as a whole is a CWA Section 303(d)-9 listed water body for selenium, and although monitoring data of fish tissue or bird eggs in the Delta 10 are sparse, the most likely area in which biota tissues would be at levels high enough that additional 11 bioaccumulation due to increased residence time from restoration areas would be a concern is the 12 western Delta and Suisun Bay for sturgeon, as discussed above. As shown in Table 8-60a, the overall 13 increase in residence time estimated in the western Delta is 3 days relative to Existing Conditions, 14 and 1 day relative to the No Action Alternative. Given the available information, these increases are 15 small enough that they are not expected to substantially affect selenium bioaccumulation in the 16 western Delta. Because CM2 and CM4 are expected to be substantial drivers of the increased 17 residence times, further discussion is included in Impact WQ-26 below.
- 18 In summary, relative to Existing Conditions and the No Action Alternative, Alternative 9 would 19 result in small changes in selenium concentrations throughout the Delta for most biota (less than 20 4%), although larger increases in selenium concentrations are predicted for sturgeon in the western 21 Delta. Concentrations of selenium in sturgeon would only exceed the lower benchmark for both 22 western Delta locations for all years and drought years, indicating a low potential for effects. Concentrations of selenium in sturgeon would exceed the higher benchmark for Antioch only in 23 24 drought years, indicating a high potential for effects. The modeling of bioaccumulation for sturgeon 25 is less calibrated to site-specific conditions than that for other biota, which was calibrated on a 26 robust dataset for modeling of bioaccumulation in largemouth bass as a representative species for 27 the Delta. Overall, the predicted increase for Alternative 9 are high enough that they may represent a 28 measureable increase in body burdens of sturgeon, which would constitute an adverse impact.

### 29 SWP/CVP Export Service Areas

- 30 Alternative 9 would result in moderate decreases in average selenium concentrations in water at the 31 Banks and Jones pumping plants, relative to Existing Conditions and the No Action Alternative, for the entire period modeled (Appendix 8M, Selenium, Table M-9a). These decreases in long-term 32 33 average selenium concentrations in water would result in increases in available assimilative 34 capacity for selenium at these pumping plants of 5-12%, relative to the 1.3 µg/L USEPA draft water 35 quality criterion (Figures 8-59a and 8-60a). Furthermore, the long-term average selenium 36 concentrations in water for Alternative 9 (range 0.16–0.17  $\mu$ g/L) would be well below the USEPA 37 draft water quality criterion of 1.3  $\mu$ g/L (Appendix 8M, Table M-9a).
- Relative to Existing Conditions and the No Action Alternative, Alternative 9 would result in small
  changes (less than 3%) in estimated selenium concentrations in biota (whole-body fish, bird eggs
  [invertebrate diet], bird eggs [fish diet], and fish fillets) at export service areas (Figures 8-61a
  through 8-64b; Appendix 8M, Table M-29). Concentrations in biota would not exceed any selenium
  benchmarks for Alternative 9 (Figures 8-61a through 8-64b).
- *NEPA Effects:* Based on the discussion above, the effects on selenium from Alternative 9 are
   considered to be adverse. This determination is reached because selenium concentrations in whole-

body sturgeon modeled at two western Delta locations would increase by an average of 26%, which
 may represent a measurable increase in the environment. These potentially measurable increases

3 represent an adverse impact.

*CEQA Conclusion*: Key findings discussed in the effects assessment provided above are summarized
 here, and are then compared to the CEQA thresholds of significance (defined in Section 8.3.2) for the
 purpose of making the CEQA impact determination for selenium. For additional details on the effects
 assessment findings that support this CEQA impact determination, see the effects assessment
 discussion that immediately precedes this conclusion.

9 There are no substantial point sources of selenium in watersheds upstream of the Delta, and no 10 substantial nonpoint sources of selenium in the watersheds of the Sacramento River and the eastern 11 tributaries. Nonpoint sources in the San Joaquin Valley that contribute selenium to the Delta will be controlled through a TMDL developed by the Central Valley Water Board (2001) for the lower San 12 13 Joaquin River, established limits for the Grassland Bypass Project, and Basin Plan objectives (Central 14 Valley Water Board 2010d) and State Water Board (2010b, 2010c) that are expected to result in 15 decreasing discharges of selenium from the San Joaquin River to the Delta. Consequently, any 16 modified reservoir operations and subsequent changes in river flows under Alternative 9, relative to 17 Existing Conditions, are expected to cause negligible changes in selenium concentrations in water. 18 Any negligible changes in selenium concentrations that may occur in the water bodies of the affected 19 environment located upstream of the Delta would not be of frequency, magnitude, and geographic 20 extent that would adversely affect any beneficial uses or substantially degrade the quality of these 21 water bodies as related to selenium.

Relative to Existing Conditions, modeling estimates indicate that Alternative 9 would result in small changes in selenium concentrations in water or most biota through the Delta, with no exceedances of benchmarks for biological effects. Relative to Existing Conditions, modeling estimates indicate that Alternative 9 would increase selenium concentrations in whole-body sturgeon modeled at two western Delta locations by an average of 26%, which may represent a measurable increase in the environment. Because both low and high toxicity benchmarks are exceeded, these potentially measurable increases represent a potential impact to fish and wildlife beneficial uses.

The assessment of effects of selenium in the SWP/CVP Export Service Areas is based on effects on
selenium concentrations at the Banks and Jones pumping plants. Relative to Existing Conditions,
Alternative 9 would cause no increase in the frequency with which applicable benchmarks would be
exceeded, and would slightly improve the quality of water in selenium concentrations at the Banks
and Jones pumping plants.

34 Based on the above, although waterborne selenium concentrations would not exceed applicable 35 water quality objectives/criteria; however, significant impacts on some beneficial uses of waters in 36 the Delta could occur because uptake of selenium from water to biota would be expected to increase 37 above potential effects levels at some locations, and in the western Delta where concentrations in 38 sturgeon exceed both low and high toxicity benchmarks under Existing Conditions, uptake of 39 selenium from water to sturgeon may measurably increase. In comparison to Existing Conditions, 40 water quality conditions under this alternative would increase levels of selenium (a bioaccumulative 41 pollutant) by frequency, magnitude, and geographic extent such that the affected environment 42 would be expected to have measurably higher body burdens of selenium in aquatic organisms, 43 thereby substantially increasing the health risks to wildlife (including fish); however, impacts to 44 humans consuming those organisms are not expected to occur. Water quality conditions under this

1 alternative with respect to selenium would cause long-term degradation of water quality in the 2 western Delta. Except in the vicinity of the western Delta, water quality conditions under this 3 alternative would not increase levels of selenium by frequency, magnitude, and geographic extent 4 such that the affected environment would be expected to have measurably higher body burdens of 5 selenium in aquatic organisms. The greater level of selenium bioaccumulation in the western Delta 6 would further degrade water quality by measurable levels, on a long-term basis, for selenium and, 7 thus, cause the CWA Section 303(d)-listed impairment of beneficial use to be made discernibly 8 worse. This impact is considered significant. AMM27 Selenium Management, which affords for site-9 specific measures to reduce effects, would be available to reduce BDCP-related effects associated 10 with selenium. The effectiveness of AMM27 is uncertain and, therefore implementation may not 11 reduce the identified impact to a level that would be less than significant, and therefore it is 12 significant and unavoidable.

## 13 Impact WQ-26: Effects on Selenium Concentrations Resulting from Implementation of CM2 14 CM21

- *NEPA Effects*: Effects of CM2-CM21 on selenium under Alternative 9 would be the same as those
   discussed for Alternative 1A and are considered not to be adverse.
- 17 **CEQA Conclusion:** CM2–CM21 proposed under Alternative 9 would be similar to conservation
- measures proposed under Alternative 1A. As such, effects on selenium resulting from the
   implementation of CM2-CM21 would be similar to those previously discussed for Alternative 1A.
   This impact is considered to be less than significant. No mitigation is required.

## Impact WQ-27: Effects on Trace Metal Concentrations Resulting from Facilities Operations and Maintenance (CM1)

## 23 Upstream of the Delta

24 For the same reasons stated for the No Action Alternative, Alternative 9 would result in negligible, 25 and likely immeasurable, increases in trace metal concentrations in the rivers and reservoirs 26 upstream of the Delta, relative to Existing Conditions and the No Action Alternative. Effects due to 27 the operation and maintenance of the conveyance facilities are expected to be immeasurable, on an 28 annual and long-term average basis. As such, Alternative 9 would not be expected to substantially 29 increase the frequency with which applicable Basin Plan objectives or CTR criteria would be 30 exceeded in water bodies of the affected environment located upstream of the Delta or substantially 31 degrade the quality of these water bodies, with regard to trace metals.

## 32 Delta

33 For the same reasons stated for the No Action Alternative, Alternative 9 would not result in 34 substantial increases in trace metal concentrations in the Delta relative to Existing Conditions and 35 the No Action Alternative. However, substantial changes in source water fraction would occur in the 36 south Delta (Appendix 8D, Source Water Fingerprinting Results). Throughout much of the south 37 Delta, San Joaquin River water would replace Sacramento River water, with the future trace metals 38 profile largely reflecting that of the San Joaquin River. As discussed for the No Action Alternative, 39 trace metal concentration profiles between the San Joaquin and Sacramento Rivers are very similar 40 and currently meet Basin Plan objectives and CTR criteria. While the change in trace metal 41 concentrations in the south Delta would likely be measurable, Alternative 9 would not be expected 42 to substantially increase the frequency with which applicable Basin Plan objectives or CTR criteria

would be exceeded in the Delta or substantially degrade the quality of Delta waters with regard to
 trace metals.

### 3 SWP/CVP Export Service Areas

4 For the same reasons stated for the No Action Alternative, Alternative 9 would not result in 5 substantial increases in trace metal concentrations in the water exported from the Delta or diverted 6 from the Sacramento River through the proposed conveyance facilities. As such, there is not 7 expected to be substantial changes in trace metal concentrations in the SWP/CVP export service 8 area waters under Alternative 9, relative to Existing Conditions and the No Action Alternative. As 9 such, Alternative 9 would not be expected to substantially increase the frequency with which 10 applicable Basin Plan objectives or CTR criteria would be exceeded in the water bodies of the 11 affected environment in the SWP and CVP Service Area or substantially degrade the quality of these 12 water bodies, with regard to trace metals.

- *NEPA Effects*: In summary, Alternative 9, relative to the No Action Alternative, would not cause a
   substantial increase in long-term average trace metals concentrations within the affected
   environment, nor would it cause an increased frequency of water quality objective/criteria
- 16 exceedances within the affected environment. The effect on trace metals is determined not to be
- adverse.
- *CEQA Conclusion:* Effects of CM1 on trace metals under Alternative 9 would be similar to those
   discussed for Alternative 1A, and are summarized here, then compared to the CEQA thresholds of
   significance (defined in Section 8.3.2) for the purpose of making the CEQA impact determination for
   this constituent. For additional details on the effects assessment findings that support this CEQA
   impact determination, see the effects assessment discussion under Alternative 1A.
- While greater water demands under the Alternative 9 would alter the magnitude and timing of
  reservoir releases north, south and east of the Delta, these activities would have no substantial effect
  on the various watershed sources of trace metals. Moreover, long-term average flow and trace
  metals at Sacramento River at Hood and San Joaquin River at Vernalis are poorly correlated;
  therefore, changes in river flows would not be expected to cause a substantial long-term change in
  trace metal concentrations upstream of the Delta.
- 29 Average and 95<sup>th</sup> percentile trace metal concentrations are very similar across the primary source 30 waters to the Delta. Given this similarity, very large changes in source water fraction would be 31 necessary to effect a relatively small change in trace metal concentration at a particular Delta 32 location. Moreover, average and 95<sup>th</sup> percentile trace metal concentrations for these primary source 33 waters are all below their respective water quality criteria, including those that are hardness-based 34 without a WER adjustment. No mixing of these three source waters could result in a metal 35 concentration greater than the highest source water concentration, and given that trace metals do 36 not already exceed water quality criteria, more frequent exceedances of criteria in the Delta would 37 not be expected to occur under the Alternative 9.
- 38 The assessment of the Alternative 9 effects on trace metals in the SWP/CVP Export Service Areas is 39 based on assessment of changes in trace metal concentrations at Banks and Jones pumping plants.
- 40 As just discussed regarding similarities in Delta source water trace metal concentrations, the
- 41 Alternative 9 is not expected to result in substantial changes in trace metal concentrations in Delta
- 42 waters, including Banks and Jones pumping plants, therefore effects on trace metal concentrations
- 43 in the SWP/CVP Export Service Area are expected to be negligible.

1 Based on the above, there would be no substantial long-term increase in trace metal concentrations 2 in the rivers and reservoirs upstream of the Delta, in the Delta Region, or the SWP/CVP export 3 service area waters under Alternative 9 relative to Existing Conditions. As such, this alternative is 4 not expected to cause additional exceedance of applicable water quality objectives by frequency, 5 magnitude, and geographic extent that would cause adverse effects on any beneficial uses of waters 6 in the affected environment. Because trace metal concentrations are not expected to increase 7 substantially, no long-term water quality degradation for trace metals is expected to occur and, thus, 8 no adverse effects to beneficial uses would occur. Furthermore, any negligible changes in long-term 9 trace metal concentrations that may occur in water bodies of the affected environment would not be 10 expected to make any existing beneficial use impairments measurably worse. The trace metals 11 discussed in this assessment are not considered bioaccumulative, and thus would not directly cause 12 bioaccumulative problems in aquatic life or humans. This impact is considered to be less than 13 significant. No mitigation is required.

## 14 Impact WQ-28: Effects on Trace Metal Concentrations Resulting from Implementation of 15 CM2-CM21

- NEPA Effects: CM2-CM21 under Alternative 9 would be similar to conservation measures under
   Alternative 1A, but with changes in the south Delta to accommodate the modified corridors. Effects
   on trace metals resulting from the implementation of CM2-CM21 would be similar to those
   previously discussed for Alternative 1A. Implementation of CM2-CM21 would not be expected to
   adversely affect beneficial uses of the affected environment or substantially degrade water quality
   with respect to trace metals.
- In summary, implementation of CM2-CM21under Alternative 9, relative to the No Action
   Alternative, would have negligible, if any, effect on trace metals concentrations. The effect on trace
   metals from implementing CM2-CM21 is determined not to be adverse.
- 25 CEQA Conclusion: Implementation of CM2-CM21 under Alternative 9 would not cause substantial 26 long-term increase in trace metal concentrations in the rivers and reservoirs upstream of the Delta, 27 in the Delta Region, or the SWP/CVP export service area. As such, this alternative is not expected to 28 cause additional exceedance of applicable water quality objectives by frequency, magnitude, and 29 geographic extent that would cause adverse effects on any beneficial uses of waters in the affected 30 environment. Because trace metal concentrations are not expected to increase substantially, no 31 long-term water quality degradation for trace metals is expected to occur and, thus, no adverse 32 effects to beneficial uses would occur. Furthermore, any negligible changes in long-term trace metal 33 concentrations that may occur throughout the affected environment would not be expected to make 34 any existing beneficial use impairments measurably worse. The trace metals discussed in this 35 assessment are not considered bioaccumulative, and thus would not directly cause bioaccumulative 36 problems in aquatic life or humans. This impact is considered to be less than significant. No 37 mitigation is required.

## Impact WQ-29: Effects on TSS and Turbidity Resulting from Facilities Operations and Maintenance (CM1)

- 40 **NEPA Effects:** Effects of CM1 on TSS and turbidity under Alternative 9 would be the same as those
- 41 discussed for Alternative 1A. The effects on TSS and turbidity from implementing CM1 is determined
   42 to not be adverse.

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*CEQA Conclusion:* Effects of CM1 on TSS and turbidity under Alternative 9 would be similar to those
 discussed for Alternative 1A, and are summarized here, then compared to the CEQA thresholds of
 significance (defined in Section 8.3.2) for the purpose of making the CEQA impact determination for
 this constituent. For additional details on the effects assessment findings that support this CEQA
 impact determination, see the effects assessment discussion under Alternative 1A.

6 Changes river flow rate and reservoir storage that would occur under Alternative 9, relative to 7 Existing Conditions, would not be expected to result in a substantial adverse change in TSS 8 concentrations and turbidity levels in the reservoirs and rivers upstream of the Delta, given that 9 suspended sediment concentrations are more affected by season than flow. Site-specific and 10 temporal exceptions may occur due to localized temporary construction activities, dredging 11 activities, development, or other land use changes would be site-specific and temporal, which would be regulated to limit both their short-term and long-term effects on TSS and turbidity levels to less 12 13 than substantial levels.

- Within the Delta, geomorphic changes associated with sediment transport and deposition are
  usually gradual, occurring over years, and high storm event inflows would not be substantially
  affected. Thus, it is expected that the TSS concentrations and turbidity levels in the affected channels
  would not be substantially different from the levels under Existing Conditions. Consequently, this
  alternative is expected to have minimal effect on TSS concentrations and turbidity levels in the Delta
  region, relative to Existing Conditions.
- There is not expected to be substantial, if even measurable, changes in TSS concentrations and
  turbidity levels in the SWP/CVP Export Service Areas waters under Alternative 9, relative to Existing
  Conditions, because as stated above, this alternative is not expected to result in substantial changes
  in TSS concentrations and turbidity levels at the south Delta export pumps, relative to Existing
  Conditions.
- Therefore, this alternative is not expected to cause additional exceedance of applicable water quality
  objectives where such objectives are not exceeded under Existing Conditions. Because TSS
  concentrations and turbidity levels are not expected to be substantially different, long-term water
  quality degradation is not expected, and, thus, beneficial uses are not expected to be adversely
  affected. Finally, TSS and turbidity are neither bioaccumulative nor Clean Water Act section 303(d)
  listed constituents. This impact is considered to be less than significant. No mitigation is required.
- 31 Impact WQ-30: Effects on TSS and Turbidity Resulting from Implementation of CM2-CM21
- 32 *NEPA Effects*: Effects of CM2-CM21 on TSS and turbidity under Alternative 9 would be the same as
   33 those discussed for Alternative 1A. The effects on TSS and turbidity from implementing CM2-CM21
   34 is determined to not be adverse.
- *CEQA Conclusion*: CM2–CM21 proposed under Alternative 9 would be similar to conservation
   measures proposed under Alternative 1A. As such, effects on TSS and turbidity resulting from the
   implementation of CM2–CM21 would be similar to those previously discussed for Alternative 1A.
   This impact is considered to be less than significant. No mitigation is required.

## Impact WQ-31: Water Quality Effects Resulting from Construction-Related Activities (CM1-CM21)

The construction activities necessary to implement new conveyance features for CM1 under
 Alternative 9 would involve substantially different locations and types of construction activity to

1 those discussed for Alternative 1A. In particular, the construction of permanent operable gates, 2 locks, new levees, channel improvements and enlargement within Delta channels would involve 3 considerable in-channel dredging and in-water facility construction activity. However, construction 4 techniques for many features of the conveyance system within the Delta would be similar. Landside 5 construction of water conveyance facilities under Alternative 9 would involve an array of intakes, 6 pumping plants, pipelines, culvert siphons, canals, borrow areas, and other facilities. The remainder 7 of the facilities constructed under Alternative 9, including CM2–CM21, would be very similar to, or 8 the same as, those to be constructed for Alternative 1A.

9 **NEPA Effects:** he types of potential construction-related materials used, constituent discharges, and 10 related water quality effects associated with implementation of CM1 under Alternative 9 would be 11 similar to the effects discussed for Alternative 1A, and the effects anticipated with implementation 12 of CM2-CM21 would be essentially identical. However, given the substantial differences in the 13 conveyance features under CM1, there could be differences in the location, magnitude, duration, and 14 frequency of construction activities and related water quality effects. In particular, relative to the 15 Existing Conditions and No Action Alternative conditions, the extensive in-water dredging, and 16 construction of channel enlargements, operable barriers, culvert siphons, and canal segments under 17 Alternative 9 would result in potential direct turbidity discharges and sediment resuspension. 18 Nevertheless, the construction of CM1, and any individual components necessitated by CM2, and 19 CM4–CM10, with the implementation of the BMPs specified in Appendix 3B, Environmental 20 *Commitments, AMMs, and CMs,* and other agency permitted construction requirements would result 21 in the potential water quality effects being largely avoided and minimized. The specific 22 environmental commitments that would be implemented under Alternative 9 would be similar to 23 those described for Alternative 1A with the exception that Category "B" BMPs for RTM dewatering 24 basin construction and operations, if necessary at all, would be much reduced. Consequently, 25 relative to Existing Conditions, Alternative 9 would not be expected to cause exceedance of 26 applicable water quality objectives/criteria or substantial degradation with respect to constituents 27 of concern, and thus would not adversely affect any beneficial uses upstream of the Delta, in the 28 Delta, or in the SWP and CVP service area.

In summary, with implementation of environmental commitments in Appendix 3B, the potential
 construction-related water quality effects are considered to be not adverse.

31 **CEQA** Conclusion: Because environmental commitments would be implemented under Alternative 9 32 for construction-related activities along with agency-issued permits that also contain construction 33 requirements to protect water quality, the construction-related effects, relative to Existing 34 Conditions, would not be expected to cause or contribute to substantial alteration of existing 35 drainage patterns which would result in substantial erosion or siltation on- or off-site, substantial 36 increased frequency of exceedances of water quality objectives/criteria, or substantially degrade 37 water quality with respect to the constituents of concern on a long-term average basis, and thus 38 would not adversely affect any beneficial uses in water bodies upstream of the Delta, within the 39 Delta, or in the SWP and CVP service area. Moreover, because the construction-related activities 40 would be temporary and intermittent in nature, the construction would involve negligible 41 discharges, if any, of bioaccumulative or 303(d) listed constituents to water bodies of the affected 42 environment. As such, construction activities would not contribute measurably to bioaccumulation 43 of contaminants in organisms or humans or cause 303(d) impairments to be discernibly worse. 44 Based on these findings, this impact is determined to be less than significant. No mitigation is 45 required.

## Impact WQ-32. Effects on *Microcystis* Bloom Formation Resulting from Facilities Operations and Maintenance (CM1)

3 Effects of facilities and operations (CM1) on *Microcystis* abundance, and thus microcystins 4 concentrations, in water bodies of the affected environment under Alternative 9 would be very 5 similar (i.e., nearly the same) to those discussed for Alternative 1A. This is because factors that affect 6 Microcystis abundance in waters upstream of the Delta, in the Delta, and in the SWP/CVP Export 7 Services Areas under Alternative 1A would similarly change under Alternative 9, relative to Existing 8 Conditions and the No Action Alternative. For the Delta in particular, there are differences in the 9 direction and magnitude of water residence time changes during the *Microcvstis* bloom period 10 among the six Delta sub-regions under Alternative 9 compared to Alternative 1A, relative to Existing 11 Conditions and No Action Alternative. However, under Alternative 9, relative to Existing Conditions 12 and No Action Alternative, water residence times during the *Microcystis* bloom period in various 13 Delta sub-regions are expected to increase to a degree that could, similar to Alternative 1A, lead to 14 an increase in the frequency, magnitude, and geographic extent of *Microcystis* blooms throughout 15 the Delta.

16 Similar to Alternative 1A, water exported from the Delta to the SWP/CVP Export Service Areas will 17 consist of a mixture of water from the south Delta that is affected by *Microcystis* and Sacramento 18 River water diverted from the north Delta that is unaffected by *Microcystis*. Sacramento River water 19 will be conveyed through existing Delta channels under Alternative 9, in contrast to pipelines or 20 tunnels which will be constructed to convey this water under Alternative 1A. Under Alternative 9, 21 Delta channels, gates and barriers will be operated and maintained to convey Sacramento River 22 water to the south Delta pump intakes in manner to maintain the water quality of this source water. 23 Thus, it is expected that diverted Sacramento River water will remain relatively unaffected by 24 Microcystis until it mixes with Microcystis-affected water from the south Delta at Banks and Jones 25 pumping plants. For the same reasons described for Alternative 1A, it cannot be determined 26 whether operations and maintenance under Alternative 9, relative to existing conditions, will result 27 in increased or decreased levels of *Microcystis* and microcystins in the mixture of source waters 28 exported from Banks and Jones pumping plants.

- 29 Similar to Alternative 1A, elevated ambient water temperatures relative to Existing Conditions 30 would occur in the Delta under Alternative 9, which could lead to earlier occurrences of Microcystis 31 blooms in the Delta, and increase the overall duration and magnitude of blooms. However, the 32 degradation of water quality from *Microcystis* blooms due to the expected increases in Delta water 33 temperatures is driven entirely by climate change, not effects of CM1. While *Microcystis* blooms have 34 not occurred in the Export Service Areas, conditions in the Export Service Areas under Alternative 9 35 may become more conducive to *Microcystis* bloom formation, relative to Existing Conditions, 36 because water temperatures will increase in the Export Service Areas due to the expected increase 37 in ambient air temperatures resulting from climate change.
- 38 **NEPA Effects:** Effects of water facilities and operations (CM1) on *Microcystis* in water bodies of the 39 affected environment under Alternative 9 would be very similar to (i.e., nearly the same) to those 40 discussed for Alternative 1A. In summary, Alternative 9 operations and maintenance, relative to the 41 No Action Alternative, would result in long-term increases in hydraulic residence time of various 42 Delta sub-regions during the summer and fall *Microcystis* bloom period. During this period, the 43 increased residence time could result in a concurrent increase in the frequency, magnitude, and 44 geographic extent of *Microcystis* blooms, and thus microcystin levels, in affected areas of the Delta. 45 As a result, Alternative 9 operation and maintenance activities would cause further degradation to

- 1 water quality with respect to *Microcystis* in the Delta. Under Alternative 9, relative to No Action
- 2 Alternative, water exported to the SWP/CVP Export Service Area will be a mixture of *Microcystis*-
- 3 affected source water from the south Delta intakes and unaffected source water from the
- 4 Sacramento River, diverted at the north Delta intakes. It cannot be determined whether operations
- 5 and maintenance under Alternative 9 will result in increased or decreased levels of *Microcystis* and
- 6 microcystins in the mixture of source waters exported from Banks and Jones pumping plants.
- 7 Mitigation Measure WQ-32a and WQ-32b are available to reduce the effects of degraded water
- 8 quality in the Delta. Although there is considerable uncertainty regarding this impact, the effects on
- 9 *Microcystis* from implementing CM1 is determined to be adverse.
- *CEQA Conclusion:* Key findings discussed in the effects assessment provided above are summarized
   here, and are then compared to the CEQA thresholds of significance (defined in Section 8.3.2) for the
   purpose of making the CEQA impact determination for this constituent. For additional details on the
   effects assessment findings that support this CEQA impact determination, see the effects assessment
   discussion that immediately precedes this conclusion.
- Under Alternative 9, additional impacts from *Microcystis* in the reservoirs and watersheds upstream
   of the Delta are not expected, relative to Existing Conditions. Operations and maintenance occurring
   under Alternative 9 is not expected to change nutrient levels in upstream reservoirs or
   hydrodynamic conditions in upstream rivers and streams such that conditions would be more
- 19 conductive to *Microcystis* production.
- 20 Relative to Existing Conditions, water temperatures and hydraulic residence times in the Delta are 21 expected to increase under Alternative 9, resulting in an increase in the frequency, magnitude and 22 geographic extent of *Microcystis* blooms in the Delta. However, the degradation of water quality 23 from *Microcystis* blooms due to the expected increases in Delta water temperatures is driven 24 entirely by climate change, not effects of CM1. Increases in Delta residence times are expected 25 throughout the Delta during the summer and fall bloom period, due in small part to climate change 26 and sea level rise, but due more proportionately to CM1 and the hydrodynamic impacts of 27 restoration included in CM2 and CM4. The precise change in local residence times and *Microcystis* 28 production expected within any Delta sub-region is unknown because conditions will vary across 29 the complex networks of intertwining channels, shallow back water areas, and submerged islands 30 that compose the Delta. Nonetheless, Delta residence times are, in general, expected to increase due 31 to Alternative 9. Consequently, it is possible that increases in the frequency, magnitude, and 32 geographic extent of Microcystis blooms in the Delta will occur due to the operations and 33 maintenance of Alternative 9 and the hydrodynamic impacts of restoration (CM2 and CM4).
- 34 The assessment of effects of *Microcystis* on SWP/CVP Export Service Areas is based on the 35 assessment of changes in Microcystis levels in export source waters, as well as the effects of temperature and residence time changes within the Export Service Areas on *Microcystis* production. 36 37 Under Alternative 9, relative to Existing Conditions, the potential for *Microcystis* to occur in the 38 Export Service Area is expected to increase due to increasing water temperature, but this impact is 39 driven entirely by climate change and not Alternative 9. Water exported from the Delta to the Export 40 Service Area is expected to be a mixture of *Microcystis*-affected source water from the south Delta 41 intakes and unaffected source water from the Sacramento River. Because of this, it cannot be 42 determined whether operations and maintenance under Alternative 9, relative to existing 43 conditions, will result in increased or decreased levels of *Microcystis* and microcystins in the mixture 44 of source waters exported from Banks and Jones pumping plants.

- 1 Based on the above, this alternative would not be expected to cause additional exceedance of
- 2 applicable water quality objectives/criteria by frequency, magnitude, and geographic extent that
- would cause significant impacts on any beneficial uses of waters in the affected environment.
   *Microcystis* and microcystins are not 303(d) listed within the affected environment and thus any
- *Microcystis* and microcystins are not 303(d) listed within the affected environment and thus any
   increases that could occur in some areas would not make any existing *Microcystis* impairment
- 6 measurably worse because no such impairments currently exist. However, because it is possible that
- 7 increases in the frequency, magnitude, and geographic extent of *Microcystis* blooms in the Delta will
- 8 occur due to the operations and maintenance of Alternative 9 and the hydrodynamic impacts of
- 9 restoration (CM2 and CM4), long-term water quality degradation may occur and, thus, significant
- impacts on beneficial uses could occur. Further, microcystin is bioaccumulative in the Delta foodweb
   (Lehman 2010). Thus, potential increases in *Microcystis* occurrences may lead to increased
   microcystin presence in the Delta relative to Existing Conditions. This has potential to cause
   microcystins to bioaccumulate to greater levels in aquatic organisms that would, in turn, pose health
- risks to fish, wildlife or humans. Although there is considerable uncertainty regarding this impact,
- 15 the effects on *Microcystis* from implementing CM1 is determined to be significant.
- Implementation of Mitigation Measure WQ-32a and WQ-32b may reduce degradation of Delta water
   quality due to *Microcystis*. However, because the effectiveness of these mitigation measures to result
   in feasible measures for reducing water quality effects is uncertain, this impact is considered to
   remain significant and unavoidable.
- 20 Mitigation Measure WQ-32a: Design Restoration Sites to Reduce Potential for Increased
   21 *Microcystis* Blooms
- 22 Please see Mitigation Measure WQ-32a under Impact WQ-32 in the discussion of Alternative 1A.

## Mitigation Measure WQ-32b: Investigate and Implement Operational Measures to Manage Water Residence Time

25 Please see Mitigation Measure WQ-32b under Impact WQ-32 in the discussion of Alternative 1A.

## Impact WQ-33. Effects on *Microcystis* Bloom Formation Resulting from Other Conservation Measures (CM2-CM21)

- 28 The effects of CM2–CM21 on Microcystis under Alternative 9 would be the same as those discussed 29 for Alternative 1A. In summary, implementation of CM2 and CM4 could result in an increase in the 30 frequency, magnitude, and geographic extent of *Microcystis* blooms in the Delta, relative to Existing 31 Conditions and the No Action Alternative, as a result of increased residence times for Delta waters. 32 Because the hydrodynamic effects associated with implementing CM2 and CM4 were incorporated 33 into the modeling used to assess CM1, a detailed assessment of the effects of implementing CM2 and 34 CM4 on *Microcystis* blooms in the Delta via their effects on Delta water residence time is provided 35 under CM1 (above). The effects of CM2 and CM4 on *Microcystis* may be reduced by implementation 36 of Mitigation Measures WQ-32a. The effectiveness of the mitigation measure to result in feasible 37 measures for reducing water quality effects is uncertain. CM3 and CM5-CM21 would not result in an 38 increase in the frequency, magnitude, and geographic extent of *Microcystis* blooms in the Delta.
- 39 *NEPA Effects:* Effects of CM2–CM21 on *Microcystis* under Alternative 9 would be the same as those
   40 discussed for Alternative 1A and are considered to be adverse.

1 **CEOA Conclusion:** Based on the above, this alternative would not be expected to cause additional 2 exceedance of applicable water quality objectives/criteria by frequency, magnitude, and geographic 3 extent that would cause significant impacts on any beneficial uses of waters in the affected 4 environment. Microcystis and microcystins are not 303(d) listed within the affected environment 5 and thus any increases that could occur in some areas would not make any existing Microcystis 6 impairment measurably worse because no such impairments currently exist. Because restoration 7 actions implemented under CM2 and CM4 will increase residence time throughout the Delta and 8 create local areas of warmer water during the bloom season, it is possible that increases in the 9 frequency, magnitude, and geographic extent of Microcystis blooms, and thus long-term water 10 quality degradation and significant impacts on beneficial uses, could occur. Further, microcystin is 11 bioaccumulative in the Delta foodweb (Lehman 2010). Thus, potential increases in Microcystis 12 occurrences may lead to increased microcystin presence in the Delta relative to Existing Conditions. 13 This has potential to cause microcystins to bioaccumulate to greater levels in aquatic organisms that 14 would, in turn, pose health risks to fish, wildlife or humans. Although there is considerable 15 uncertainty regarding this impact, the effects on *Microcystis* from implementing CM2-CM21 are 16 determined to be significant.

Implementation of Mitigation Measure WQ-32a may reduce degradation of Delta water quality due
 to *Microcystis*. However, because the effectiveness of this mitigation measure to result in feasible
 measures for reducing water quality effects is uncertain, this impact is considered to remain
 significant and unavoidable.

- 21Mitigation Measure WQ-32a: Design Restoration Sites to Reduce Potential for Increased22Microcystis Blooms
- 23 Please see Mitigation Measure WQ-32a under Impact WQ-32 in the discussion of Alternative 1A.

## Impact WQ-34: Effects on San Francisco Bay Water Quality Resulting from Facilities Operations and Maintenance (CM1) and Implementation of CM2-CM21

The effects analysis presented in the preceding impacts (Impact WQ-1 through WQ-33) concluded
that Alternative 9 would have a less than significant impact/no adverse effect on the following
constituents in the Delta:

- e Boron
- 30 DO
- Pathogens
- Pesticides
- **33** Trace Metals
- Turbidity and TSS

35 Elevated concentrations of boron are of concern in drinking and agricultural water supplies.

36 However, waters in the San Francisco Bay are not designated to support MUN and AGR beneficial

37 uses. Changes in Delta DO, pathogens, pesticides, and turbidity and TSS are not anticipated to be of a

38 frequency, magnitude and geographic extent that would adversely affect any beneficial uses or

39 substantially degrade the quality of the Delta. Thus, changes in boron, DO, pathogens, pesticides, and

40 turbidity and TSS in Delta outflow are not anticipated to be of a frequency, magnitude and

- geographic extent that would adversely affect any beneficial uses or substantially degrade the
   quality of the of San Francisco Bay.
- The effects of Alternative 9 on bromide, chloride, and DOC, in the Delta were determined to be significant/adverse. Increases in bromide, chloride, and DOC concentrations are of concern in drinking water supplies; however, as described previously, the San Francisco Bay does not have a designated MUN use. Thus, changes in bromide, chloride, and DOC in Delta outflow would not adversely effect any beneficial uses of San Francisco Bay.
- 8 Elevated EC, as assessed for this alternative, is of concern for its effects on the AGR AGR and fish and 9 wildlife beneficial uses. As discussed above, San Francisco Bay does not have an AGR beneficial use 10 designation. Further, as discussed for the No Action Alternative, changes in Delta salinity would not 11 contribute to measurable changes in Bay salinity, as the change in Delta outflow, which would be the 12 primary driver of salinity changes, would be two to three orders of magnitude lower than (and thus 13 minimal compared to) the Bay's tidal flow.
- 14 Also, as discussed for the No Action Alternative, adverse changes in *Microcystis* levels that could
- 15 occur in the Delta would not cause adverse *Microcystis* blooms in San Francisco Bay, because
- *Microcystis* are intolerant of the Bay's high salinity and, thus have not been detected downstream of
   Suisun Bay.
- 18 While effects of Alternative 9 on the nutrients ammonia, nitrate, and phosphorus were determined
  19 to be less than significant/not adverse, these constituents are addressed further below because the
  20 response of the seaward bays to changed nutrient concentrations/loading may differ from the
  21 response of the Delta. Selenium and mercury are discussed further, because they are
  22 bioaccumulative constituents where changes in load due to both changes in Delta concentrations
  23 and exports are of concern.

### 24 Nutrients: Ammonia, Nitrate, and Phosphorus

- 25 Total nitrogen loads in Delta outflow to Suisun and San Pablo Bays under Alternative 9 would be 26 dominated almost entirely by nitrate, because planned upgrades to the SRWTP will result in >95% 27 removal of ammonia in its effluent. Total nitrogen loads to Suisun and San Pablo Bays would 28 decrease by 17%, relative to Existing Conditions, and increase by 21%, relative to the No Action 29 Alternative (Appendix 80, San Francisco Bay Analysis, Table 0-1). The change in nitrogen loading to 30 Suisun and San Pablo Bays under Alternative 9 would not adversely impact primary productivity in 31 these embayments because light limitation and grazing currently limit algal production in these 32 embayments. To the extent that algal growth increases in relation to a change in ammonia 33 concentration, this would have net positive benefits, because current algal levels in these 34 embayments are low. Nutrient levels and ratios are not considered a direct driver of *Microcystis* and 35 cyanobacteria levels in the North Bay.
- 36 The phosphorus load exported from the Delta to Suisun and San Pablo Bays for Alternative 9 is 37 estimated to increase by 5%, relative to Existing Conditions, and there would be no change relative 38 to the No Action Alternative (Appendix 80, Table 0-1). The only postulated effect of changes in 39 phosphorus loads to Suisun and San Pablo Bays is related to the influence of nutrient stoichiometry 40 on primary productivity. However, there is uncertainty regarding the impact of nutrient ratios on 41 phytoplankton community composition and abundance. Any effect on phytoplankton community 42 composition would likely be small compared to the effects of grazing from introduced clams and 43 zooplankton in the estuary (Senn and Novick 2014; Kimmerer and Thompson 2014). Therefore, the

- 1 projected change in total nitrogen and phosphorus loading that would occur in Delta outflow to San
- Francisco Bay is not expected to result in degradation of water quality with regard to nutrients that
  would result in adverse effects to beneficial uses.

### 4 Mercury

5 The estimated long-term average mercury and methylmercury loads in Delta exports are shown in 6 Appendix 80, San Francisco Bay Analysis, Table O-2. Loads of mercury and methylmercury from the 7 Delta to San Francisco Bay are estimated to change relatively little due to changes in source water 8 fractions and net Delta outflow that would occur under Alternative 9. Mercury load to the Bay is 9 estimated to increase by 8 kg/year (3%), relative to Existing Conditions, and 5 kg/year (2%), 10 relative to the No Action Alternative. Methylmercury load is estimated to increase by 0.14 kg/year (4%), relative to Existing Conditions, and increase by 0.05 kg/year (1%) relative to the No Action 11 12 Alternative. The estimated total mercury load to the Bay is 268 kg/year, which would be less than the San Francisco Bay mercury TMDL WLA for the Delta of 330 kg/year. The estimated changes in 13 14 mercury and methylmercury loads would be within the overall uncertainty associated with the 15 estimates of long-term average net Delta outflow and the long-term average mercury and methylmercury concentrations in Delta source waters. The estimated changes in mercury load 16 17 under the alternative would also be substantially less than the considerable differences among 18 estimates in the current mercury load to San Francisco Bay (San Francisco Bay Regional Water 19 Quality Control Board 2006; David et al. 2009).

20Given that the estimated incremental increases of mercury and methylmercury loading to San21Francisco Bay would fall within the uncertainty of current mercury and methylmercury load22estimates, the estimated changes in mercury and methylmerucy loads in Delta exports to San23Francisco Bay due to Alternative 9 are not expected to result in adverse effects to beneficial uses or24substantially degrade the water quality with regard to mercury, or make the existing CWA Section25303(d) impairment measurably worse.

### 26 Selenium

- 27 Changes in source water fraction and net Delta outflow under Alternative 9, relative to Existing 28 Conditions, are projected to cause the total selenium load to the North Bay to increase by 16%, 29 relative to Existing Conditions, and increase by 13%, relative to the No Action Alternative (Appendix 30 80, San Francisco Bay Analysis, Table 0-3). Changes in long-term average selenium concentrations of 31 the North Bay are assumed to be proportional to changes in North Bay selenium loads. Under 32 Alternative 9, the long-term average total selenium concentration of the North Bay is estimated to be 33  $0.15 \,\mu$ g/L and the dissolved selenium concentration is estimated to be  $0.13 \,\mu$ g/L, which would be a 34 0.02 µg/L increase relative to Existing Conditions and the No Action Alternative (Appendix 80, Table 35 0-3). The dissolved selenium concentration would be below the target of 0.202  $\mu$ g/L developed by
- Presser and Luoma (2013) to coincide with a white sturgeon whole-body fish tissue selenium
   concentration not greater than 8 mg/kg in the North Bay.
- 38 The incremental increase in dissolved selenium concentrations projected to occur under Alternative
- 39 9, relative to Existing Conditions and the No Action Alternative, would be higher than under
- 40 Alternatives 1A–5, but still low (0.02 μg/L). The increased dissolved selenium concentration would
- 41 be within the overall uncertainty of the analytical methods used to measure selenium in water
- 42 column samples; however, it also would be within the uncertainty associated with estimating
- 43 numeric water column selenium thresholds (Pressor and Luoma 2013). As described in Section
- 44 8.3.1.8, there have been improvements in selenium concentrations in the tissue of diving ducks and

1 muscle of white sturgeon since the initial CWA Section 303(d) listing of the North Bay for selenium 2 impairments, and selenium concentrations in white sturgeon muscle have also generally been below 3 the USEPA's draft recommended fish muscle tissue concentration of 11.8 mg/kg dry weight (San 4 Francisco Estuary Institute 2014). However, as described under Impact WQ-25, though there is 5 some uncertainty in the estimate of sturgeon concentrations at western Delta locations, the 6 predicted increases for Alternative 9 are high enough that they may represent measurably higher 7 body burdens of selenium in aquatic organisms, thereby substantially increasing the health risks to 8 wildlife (including fish). Because the projected incremental increases in dissolved selenium could 9 cause measurable changes in water column concentrations, and these incremental increases would 10 be within the uncertainty in the target water column threshold for dissolved selenium for protection 11 against adverse bioaccumulative effects in the North Bay ecosystem, and modeling predicts 12 concentrations in the western Delta may represent a measurable increase in body burdens of 13 sturgeon, there is potential that the incremental increase in dissolved selenium concentration 14 projected to occur in the North Bay under Alternative 9 could result in adverse effects beneficial 15 uses.

16 NEPA Effects: Based on the discussion above, Alternative 9, relative to the No Action Alternative, 17 would not cause further degradation to water quality with respect to boron, bromide, chloride, DO, 18 DOC, EC, mercury, pathogens, pesticides, nutrients (ammonia, nitrate, phosphorus), trace metals, or 19 turbidity and TSS in the San Francisco Bay. Further, changes in these constituent concentrations in 20 Delta outflow would not be expected to cause changes in Bay concentrations of frequency, 21 magnitude, and geographic extent that would adversely affect any beneficial uses. In summary, 22 based on the discussion above, effects on the San Francisco Bay from implementation of CM1–CM21 23 are considered to be not adverse with respect to boron, bromide, chloride, DO, DOC, EC, mercury, 24 pathogens, pesticides, nutrients (ammonia, nitrate, phosphorus), trace metals, or turbidity and TSS. 25 However, Alternative 9 could result in increases in selenium concentrations in the North San 26 Francisco Bay that could result in adverse effects to fish and wildlife beneficial uses. This effect is 27 considered to be adverse.

28 **CEQA** Conclusion: Based on the above, Alternative 9 would not be expected to cause long-term 29 degradation of water quality in San Francisco Bay resulting in sufficient use of available assimilative 30 capacity such that occasionally exceeding water quality objectives/criteria would be likely and 31 would result in substantially increased risk for adverse effects to one or more beneficial uses with 32 respect to boron, bromide, chloride, DO, DOC, EC, mercury, pathogens, pesticides, nutrients 33 (ammonia, nitrate, phosphorus), trace metals, or turbidity and TSS. Further, based on the above, this 34 alternative would not be expected to cause additional exceedance of applicable water quality 35 objectives/criteria in the San Francisco Bay by frequency, magnitude, and geographic extent that 36 would cause significant impacts on any beneficial uses of waters in the affected environment with 37 respect to boron, bromide, chloride, DO, DOC, EC, mercury, pathogens, pesticides, nutrients 38 (ammonia, nitrate, phosphorus), trace metals, or turbidity and TSS. Any changes in boron, bromide, 39 chloride, and DOC in the San Francisco Bay would not adversely affect beneficial uses, because the 40 uses most affected by changes in these parameters, MUN and AGR, are not beneficial uses of the Bay. 41 Further, no substantial changes in DO, pathogens, pesticides, trace metals or turbidity or TSS are 42 anticipated in the Delta, relative to Existing Conditions, therefore, no substantial changes these 43 constituents levels in the Bay are anticipated. Changes in Delta salinity would not contribute to 44 measurable changes in Bay salinity, as the change in Delta outflow would two to three orders of 45 magnitude lower than (and thus minimal compared to) the Bay's tidal flow. Adverse changes in Microcystis levels that could occur in the Delta would not cause adverse Microcystis blooms in the 46

- 1 Bay, because *Microcystis* are intolerant of the Bay's high salinity and, thus not have not been
- 2 detected downstream of Suisun Bay. The 17% decrease in total nitrogen load and 5% increase in
- 3 phosphorus load, relative to Existing Conditions, are expected to have minimal effect on water
- 4 quality degradation, primary productivity, or phytoplankton community composition. The estimated
- 5 increase in mercury load (8 kg/year; 3%) and methylmercury load (0.14 kg/year; 4%), relative to
- 6 Existing Conditions, is within the level of uncertainty in the mass load estimate and not expected to
- contribute to water quality degradation, make the CWA section 303(d) mercury impairment
   measurably worse or cause mercury/methylmercury to bioaccumulate to greater levels in aquatic
- 9 organisms that would, in turn, pose substantial health risks to fish, wildlife, or humans.
- 10 In regard to selenium, the estimated increase in selenium load would be 16% and the estimated 11 increase in dissolved selenium concentrations would be 0.02 µg/L. Though there is some 12 uncertainty in the estimate of sturgeon concentrations at western Delta locations, the predicted 13 increases are high enough that they may represent measurably higher body burdens of selenium in 14 aquatic organisms, thereby substantially increasing the health risks to wildlife (including fish). Thus, 15 the increase in selenium load may make the CWA section 303(d) selenium impairment measurably 16 worse and cause selenium to bioaccumulate to greater levels in aquatic organisms that would, in 17 turn, pose substantial health risks to fish and wildlife. This impact is considered to be 18 significant.AMM27 Selenium Management, which affords for site-specific measures to reduce effects, 19 would be available to reduce BDCP-related effects associated with selenium. The effectiveness of 20 AMM27 is uncertain and, therefore implementation may not reduce the identified impact to a level
- 21 that would be less than significant, and therefore it is significant and unavoidable.

# 8.3.4 Effects and Mitigation Approaches—Alternatives 4A, 23 2D, and 5A

## 24 8.3.4.1 No Action Alternative Early Long-Term

25 Discussion of water quality impacts of the No Action Alternative (ELT) was first provided in the 26 Partially Recirculated Draft Environmental Impact Report/Supplementatl Draft Environmental 27 Impact Statement (RDEIR/SDEIS). The water quality assessments in the RDEIR/SDEIS for boron, 28 bromide, chloride, DOC, EC, mercury, nitrate, and selenium in the Delta and SWP/CVP Export 29 Services Areas utilized results from water quality modeling that assumed no implementation of Yolo 30 Bypass improvements or tidal habitat restoration. The analysis of effects of the No Action 31 Alternative (ELT) presented herein on boron, bromide, chloride, DOC, EC, mercury, nitrate, and 32 selenium in the Delta and SWP/CVP Export Service Areas is based on revised modeling, which 33 assumed implementation of Yolo Bypass improvements, but no tidal habitat restoration. The water 34 quality impact conclusions for the No Action Alternative (ELT) in this Final EIR/EIS remain the same 35 as those presented in the RDEIR/SDEIS. The revisions to the assessment are in the presentation of 36 modeled changes in concentrations, water quality criteria/objective exceedances, and use of 37 assimilative capacity.

As described in Section Chapter 3, Section 3.5.17, *No Action Alternative ELT*, 8,000 acres of tidal habitat restoration areas would be developed under the No Action Alternative (ELT). In general, the significance of this relative to the modeling results that do not reflect this restoration area is the assessment of bromide, chloride and EC for the No Action Alternative (ELT), relative to Existing Conditions, may underestimate increases in bromide, EC, and chloride that could occur, particularly in the west Delta. Nevertheless, there is some uncertainty in the results of all quantitative

- assessments that refer to modeling results, due to the differing assumptions used in the modeling
   and the description of the No Action Alternative (ELT).
- 3 Note that the numbering of water quality impacts for the No Action Alternative (ELT), presented
- 4 below, is consistent with the numbering of impacts for Alternatives 4A, 2D, and 5A, For the project
- 5 alternatives, two numbered impacts are provided for each constituent or constituent class, one for
- 6 impacts due to water conveyance facilities operations and maintenance and the other for impacts
- due to Environmental Commitments. For the No Action Alternative (ELT), only discussion of impacts
  due to water conveyance facilities operations and maintenance is applicable. Therefore, only one
- 8 due to water conveyance facilities operations and maintenance is applicable. Therefore, only one 9 numbered impact for each constituent or constituent-class is provided for the No Action Alternative
- 10 (ELT), consistent with the numbering for Alternatives 4A, 2D, and 5A water conveyance facilities
- 11 operations and maintenance impacts.

## Impact WQ-1: Effects on Ammonia Concentrations Resulting from Facilities Operations and Maintenance

- 14 The effects of the No Action Alternative (ELT) on ammonia levels in surface waters upstream of the 15 Delta, in the Delta, and in the SWP/CVP Export Service Areas relative to Existing Conditions would 16 be similar to those described for the No Action Alternative (LLT) discussed in Section 8.3.3.1. This is 17 because factors which affect ammonia levels in these areas would be similar at the ELT and LLT 18 timeframes. The Sacramento Regional County Sanitation District will have completed modifications 19 to the Sacramento Regional Wastewater Treatment Plant (SRWTP) in the ELT that will substantially 20 reduce ammonia in the treated wastewater discharge and thus substantially lower concentrations of 21 ammonia in the Sacramento River downstream of the SRWTP relative to Existing Conditions. A 22 substantial decrease in Sacramento River ammonia concentrations is expected to decrease ammonia 23 concentrations for all areas that are influenced by Sacramento River water, which includes various 24 locations in the Delta and at Jones and Banks Pumping Plants where Delta water is exported to the 25 SWP/CVP Export Service Areas. At locations which are not influenced notably by Sacramento River 26 water, concentrations are expected to remain relatively unchanged relative to Existing Conditions. 27 Based on these factors and for the reasons described for the No Action Alternative (LLT) in Section 28 8.3.3.1, the effects on ammonia from implementing the No Action Alternative (ELT) would not be 29 adverse.
- 30 **CEQA Conclusion:** The effects of the No Action Alternative (ELT) on ammonia levels in surface 31 waters upstream of the Delta, in the Delta, and in the SWP/CVP Export Service Areas relative to 32 Existing Conditions would be similar to those described for the No Action Alternative (LLT). This is 33 because factors that would directly affect ammonia levels in the surface waters of these areas are 34 expected to be similar in the ELT and LLT. As such, this alternative is not expected to cause 35 additional exceedance of applicable water quality objectives/criteria by frequency, magnitude, and 36 geographic extent that would cause adverse effects on any beneficial uses of waters in the affected 37 environment. Because ammonia concentrations are not expected to increase substantially, no long-38 term water quality degradation is expected to occur and, thus, no adverse effects to beneficial uses 39 would occur. Ammonia is not CWA Section 303(d) listed within the affected environment and thus 40 any minor increases that may occur in some areas would not make any existing ammonia-related 41 impairment measurably worse because no such impairments currently exist. Because ammonia is 42 not bioaccumulative, minor increases that may occur in some areas would not bioaccumulate to 43 greater levels in aquatic organisms that would, in turn, pose substantial health risks to fish, wildlife, 44 or humans. Based on these findings, this impact is considered less than significant.

## Impact WQ-3: Effects on Boron Concentrations Resulting from Existing Facilities Operations and Maintenance

### 3 Upstream of the Delta

4 The effects of the No Action Alternative (ELT) on boron concentrations in reservoirs and rivers 5 upstream of the Delta would be similar to those effects described for the No Action Alternative (LLT) 6 in Section 8.3.3.1. There would be no expected change to the sources of boron in the Sacramento 7 River and eastside tributary watersheds, and changes in the magnitude and timing of reservoir 8 releases and river flows upstream of the Delta would have negligible, if any, effect on the 9 concentration of boron in the rivers and reservoirs of these watersheds. The modeled annual 10 average lower San Joaquin River flow at Vernalis would decrease slightly compared to Existing 11 Conditions in association with climate change and increased water demands. The reduced flow 12 would result in possible increases in long-term average boron concentrations of up to about 0.5% 13 relative to the Existing Conditions (Appendix 8F, Boron, Table Bo-32). Consequently, the increases in 14 lower San Joaquin River boron levels under the No Action Alternative (ELT), relative to Existing 15 Conditions, would be small and not adversely affect any beneficial uses of the lower San Joaquin 16 River.

### 17 **Delta**

18Relative to Existing Conditions, the No Action Alternative (ELT) would result in similar or decreased19long-term annual average boron concentrations at all of the Delta assessment locations for the 16-20year period modeled (i.e., 1976–1991) (Appendix 8F, Boron, Table Bo-24). For the drought year21period modeled (i.e., 1987–1991), the No Action Alternative (ELT) would result in increased annual22average concentrations at Franks Tract (1% increase), Old River at Rock Slough (1% increase), and23the Sacramento River at Emmaton (3% increase) relative to Existing Conditions.

24 With respect to the 2,000 µg/L EPA drinking water human health advisory objective (i.e., for 25 children) and agricultural objective of 500 µg/L contained in the San Francisco Bay Water Board 26 (Region 2) Basin Plan, the long-term annual average boron concentrations, for either the 16-year 27 period or drought period modeled, are low and would not exceed these objectives at any of the 28 eleven Delta assessment locations (Appendix 8F, Boron, Table Bo-3C). The maximum long-term 29 average concentration of about 423 µg/L in the Sacramento River at Mallard Island under the No 30 Action Alternative (ELT) represents a slight decrease from the Existing Conditions. Accordingly, the 31 long-term assimilative capacity with respect to both objectives would not change substantially, thus 32 boron levels that may occur under the No Action Alternative (ELT), relative to Existing Conditions, 33 would not be expected to adversely affect municipal water supply beneficial uses of the Delta.

### 34 SWP/CVP Export Service Areas

Under the No Action Alternative (ELT), a relatively small increase would occur in the long-term average boron concentration at the Jones Pumping Plant, relative to the Existing Conditions (i.e., up to 1% for both the 16-year and drought period modeled) and a small decrease would occur at the Banks Pumping Plant (i.e., reduced 1%) (Appendix 8F, *Boron*, Table Bo-24). The small change in boron concentrations exported from the Delta would not be expected to measurably affect boron levels in the lower San Joaquin River at Vernalis or the existing CWA Section 303(d) impairment in the lower San Joaquin River and associated TMDL actions for reducing boron loading.

1 In summary, the effects of additional future climate change/sea level rise under the No Action 2 Alternative (ELT) condition would result in relatively small changes in long-term average boron 3 concentrations in the lower San Joaquin River and several Delta locations. However, the predicted 4 changes would not be expected to cause exceedances of applicable objectives or further measurable 5 water quality degradation, and thus would not constitute an adverse effect on water quality. The 6 changes to long-term and monthly average boron concentrations at locations upstream of the Delta, 7 in the Delta, and the SWP/CVP Export Service areas under the No Action Alternative (ELT) would be 8 similar or lower in magnitude relative to effects described for the No Action Alternative (LLT) in 9 Section 8.3.3.1.

10 **CEQA** Conclusion: The effects of the No Action Alternative (ELT) on boron levels in surface waters 11 upstream of the Delta, in the Delta, and in the SWP/CVP Export Service Areas relative to Existing 12 Conditions would be similar to those described for the No Action Alternative (LLT). This is because 13 factors that would directly affect boron levels in the surface waters of these areas are expected to be 14 similar at the ELT and LLT timeframes. As such, the No Action Alternative (ELT) is not expected to 15 cause additional exceedance of applicable water quality objectives/criteria by frequency, magnitude, 16 and geographic extent that would cause adverse effects on any beneficial uses of waters in the 17 affected environment. Because boron concentrations are not expected to increase substantially, no 18 long-term water quality degradation is expected to occur and, thus, no adverse effects to beneficial 19 uses would occur. Additionally, the changes in long-term average boron concentrations in exported 20 water would not result in further degradation or the existing impairment and CWA Section 303(d) 21 listing of boron in the lower San Joaquin River for the agricultural water supply beneficial use to be 22 discernibly worse. Boron is not a bioaccumulative constituent, thus any increased concentrations 23 under the No Action Alternative (ELT) would not result in adverse boron bioaccumulation effects to 24 aquatic life or humans. Based on these findings, this impact is determined to be less than significant.

## Impact WQ-5: Effects on Bromide Concentrations Resulting from Facilities Operations and Maintenance

### 27 Upstream of the Delta

28 The effects of the No Action Alternative (ELT) on bromide concentrations in reservoirs and rivers 29 upstream of the Delta would be similar to those effects described for the No Action Alternative (LLT) 30 in Section 8.3.3.1, because factors affecting bromide concentrations in these water bodies would be 31 the same in the ELT. There would be no expected change to the sources of bromide in the 32 Sacramento River and eastside tributary watersheds, and changes in the magnitude and timing of 33 reservoir releases north and east of the Delta would have negligible, if any, effect on the sources, and 34 ultimately the concentration of bromide in the Sacramento River, the eastside tributaries, and the 35 various reservoirs of the related watersheds. The modeled annual average lower San Joaquin River 36 flow at Vernalis would decrease slightly (1%) compared to Existing Conditions in association with 37 climate change and increased water demands, but the associated change would less than in the LLT, 38 and any associated bromide increase would not be substantial, as described for the LLT (Appendix 39 8E, Bromide, Table 24). Moreover, there are no existing municipal intakes on the lower San Joaquin 40 River. Consequently, the No Action Alternative (ELT) would not be expected to adversely affect the 41 MUN beneficial use, or any other beneficial uses, of the Sacramento River, the San Joaquin River, the 42 eastside tributaries, or their associated reservoirs upstream of the Delta due to changes in bromide 43 concentrations.

### 1 Delta

- 2 Estimates of bromide concentrations at Delta assessment locations were generated using a mass
- balance approach, and using relationships between EC and chloride and between chloride and
  bromide and DSM2 EC output. See Section 8.3.1.3 for more information regarding these modeling
- approaches. The assessment below identifies changes in bromide at Delta assessment locations
  based on both approaches.

7 Relative to Existing Conditions, the No Action Alternative (ELT) would result in small decreases or 8 essentially no change in long-term average bromide concentrations at all modeled Delta assessment 9 locations (Appendix 8E, Bromide, Tables 22 and 23). Long-term average concentrations of seawater-10 derived constituents generally decrease under the No Action Alternative (ELT) relative to Existing 11 Conditions because the No Action Alternative (ELT) includes Fall X2 operations, while Existing 12 Conditions does not (Appendices 3D, Defining Existing Conditions, No Action Alternative, No Project 13 Alternative, and Cumulative Impact Condition, and 5A, BDCP/California WaterFix FEIR/FEIS Modeling 14 Technical Appendix). Therefore, even though sea level rise is included in the No Action Alternative 15 (ELT), and not in Existing Conditions, the effect of Fall X2 on bromide is generally greater than sea 16 level rise.

- 17 The modeled frequency with which bromide concentrations would exceed bromide thresholds 18 would change only slightly at Delta assessment locations (Appendix 8E, Bromide, Table 22). Small 19 increases in exceedance of the CALFED Drinking Water Program long-term goal of 50 µg/L would 20 occur at the Mokelumne River at Staten Island (4% increase), in the Sacramento River at Emmaton 21 (2% increase) and in Old River at Rock Slough (1% increase). Small increases in exceedance of 100 22  $\mu$ g/L, which is the concentration believed to be sufficient to meet currently established drinking 23 water criteria for disinfection byproducts, would occur at some Delta interior and western Delta 24 assessment locations. In the Delta interior at Rock Slough and Franks Tract, the frequency of 25 exceeding 100  $\mu$ g/L would increase by up to 2%. In the western Delta, the frequency of exceeding 26 100  $\mu$ g/L would increase by up to 5% at Emmaton, by up to 2% at Antioch and up to 1% at Mallard 27 Island. As described for the No Action Alternative (LLT) in Section 8.3.3.1, the resulting bromide 28 concentrations would not be expected to adversely affect MUN beneficial uses, or any other 29 beneficial use, particularly when considering the relatively small change in long-term annual 30 average concentration.
- Results of the modeling approach which used relationships between EC and chloride and between
  chloride and bromide were consistent with the discussion above, and assessment of bromide using
  these data results in the same conclusions as are presented above for the mass-balance approach
  (Appendix 8E, *Bromide*, Table 23).

## 35 SWP/CVP Export Service Areas

36 Under the No Action Alternative (ELT), long-term average bromide concentrations at the Banks and 37 Jones Pumping Plants would decrease by as much as 6% relative to Existing Conditions (Appendix 38 8E, Bromide, Table 22), based on the mass balance modeling results. The frequency with which 39 bromide would exceed bromide concentration thresholds at the Banks and Jones Pumping Plants, 40 relative to Existing Conditions, would remain unchanged (Appendix 8E, Bromide, Table 22). 41 Consequently water exported into the SWP/CVP Export Service Areas through these south Delta 42 pumps would be of similar or slightly better quality with regard to bromide under the No Action 43 Alternative (ELT), relative to Existing Conditions. Results of the modeling approach which used 44 relationships between EC and chloride and between chloride and bromide were consistent these

- results, and assessment of bromide using these modeling results leads to the same conclusions as
   presented for the mass balance approach (Appendix 8E, *Bromide*, Table 23).
- 3 In summary, the effects of additional future climate change/sea level rise under the No Action
- 4 Alternative (ELT) condition would result in relatively small changes in long-term average bromide
- 5 concentrations in the lower San Joaquin River and several Delta locations. However, the predicted
- 6 changes would not be expected to cause exceedances of applicable objectives or further measurable
- 7 water quality degradation, and thus would not constitute an adverse effect on water quality. The
- changes to long-term and monthly average boron concentrations at locations upstream of the Delta,
   in the Delta, and the SWP/CVP Export Service areas under the No Action Alternative (ELT) would be
- 9 in the Delta, and the SWP/CVP Export Service areas under the No Action Alternative (ELT) would be
   10 similar or lower in magnitude relative to effects described for the No Action Alternative (LLT) in
- 11 Section 8.3.3.1.
- Maintenance of SWP and CVP facilities under the No Action Alternative (ELT) would not be expected
   to create new sources of bromide or contribute towards a substantial change in existing sources of
   bromide in the affected environment. Maintenance activities would not be expected to cause any
   substantial change in bromide such that MUN beneficial uses, or any other beneficial use, would be
   adversely affected anywhere in the affected environment.
- *CEQA Conclusion*: While greater water demands under the No Action Alternative (ELT) would alter
   the magnitude and timing of reservoir releases north and east of the Delta, these activities would
   have negligible, if any, effect on the sources of bromide, and ultimately the concentration of bromide
   in the Sacramento River, the San Joaquin River, the eastside tributaries, and the various reservoirs of
   the related watersheds, as described for the No Action Alternative (LLT).
- Relative to Existing Conditions, the No Action Alternative (ELT) would result in small decreases or
   essentially no change in average bromide concentrations at all modeled Delta assessment locations.
   Small increases in bromide threshold exceedances would occur at some Delta interior and western
   Delta assessment locations, including the Mokelumen River at Staten Island, Rock Slough, Franks
   Tract, Emmaton, Antioch and Mallard Island, but the resulting conditions would not be expected to
   adversely affect MUN beneficial uses, or any other beneficial use.
- The assessment of effects on bromide in the SWP/CVP Export Service Areas is based on assessment
  of changes in bromide concentrations at Banks and Jones Pumping Plants Average bromide
  concentrations at the Banks and Jones Pumping Plants are predicted to decrease by as much as 6%
  relative to Existing Conditions while exceedance of bromide concentration thresholds at the Banks
  and Jones Pumping Plants would remain unchanged.
- 33 Based on the above, the No Action Alternative (ELT) would not cause exceedance of applicable state 34 or federal numeric or narrative water quality objectives/criteria because none exist for bromide. 35 The No Action Alternative (ELT) would not result in any substantial change in long-term average 36 bromide concentration or exceed 50 and 100  $\mu$ g/L assessment threshold concentrations by 37 frequency, magnitude, and geographic extent that would result in adverse effects on any beneficial 38 uses within affected water bodies. Bromide is not a bioaccumulative constituent and thus 39 concentrations under this alternative would not result in bromide bioaccumulating in aquatic 40 organisms. Increases in exceedances of the  $100 \mu g/L$  assessment threshold concentration would be 41 5% or less at all locations assessed, which is considered to be less-than substantial long-term 42 degradation of water quality. The levels of bromide degradation that may occur under the No Action 43 Alternative (ELT) would not be of sufficient magnitude to cause substantially increased risk for 44 adverse effects on any beneficial uses of water bodies within the affected environment. Bromide is

- 1 not CWA Section 303(d) listed and thus the minor increases in long-term average bromide
- concentrations would not affect existing beneficial use impairment because no such use impairment
   currently exists for bromide. Based on these findings, this impact is less than significant.

## Impact WQ-7: Effects on Chloride Concentrations Resulting from Facilities Operations and Maintenance

### 6 **Upstream of the Delta**

7 The effects of the No Action Alternative (ELT) on chloride concentrations in reservoirs and rivers 8 upstream of the Delta would be similar to those effects described for the No Action Alternative in 9 Section 8.3.3.1, because factors affecting chloride concentrations in these water bodies would be the 10 same in the early long-term timeframe. There would be no expected change to the sources of 11 chloride in the Sacramento River and eastside tributary watersheds, and changes in the magnitude 12 and timing of reservoir releases north and east of the Delta would have negligible, if any, effect on 13 the sources, and ultimately the concentration of chloride in the Sacramento River, the eastside 14 tributaries, and the various reservoirs of the related watersheds. The modeled annual average lower 15 San Joaquin River flow at Vernalis would decrease slightly (1%) compared to Existing Conditions in 16 association with climate change and increased water demands, but the associated change would less 17 than under the LLT, and any associated chloride increase would be less than substantial, as 18 described for the LLT. Moreover, there are no existing municipal intakes on the lower San Joaquin 19 River. Consequently, the No Action Alternative (ELT) would not be expected to cause exceedance of 20 chloride objectives or substantially degrade water quality with respect to chloride and thus would 21 not adversely affect any beneficial uses of the Sacramento River, the San Joaquin River, the eastside 22 tributaries, or their associated reservoirs upstream of the Delta.

### 23 **Delta**

Estimates of chloride concentrations at Delta assessment locations were generated using a mass
 balance approach and EC chloride relationships and DSM2 EC output. See Section 8.3.1.3 for more
 information regarding these modeling approaches. The assessment below identifies changes in
 chloride at Delta assessment locations based on both approaches.

28 Relative to Existing Conditions, the mass balance modeling predicts that the No Action Alternative 29 (ELT) would result in similar, or in small decreases in, long-term average chloride concentrations 30 for the 16-year period modeled (i.e., 1976–1991) at all Delta assessment locations except the 31 Sacramento River at Emmaton (Appendix 8G, Chloride, Table Cl-65). In the Sacramento River at 32 Emmaton, there would be a 2 mg/L (<1%) decrease in the long-term average chloride 33 concentration, but a 45 mg/L (9%) increase in the drought period modeled (i.e., 1987–1991) 34 chloride concentration. Long-term average concentrations of seawater-derived constituents would 35 generally decrease under the No Action Alternative (ELT) relative to Existing Conditions because the 36 No Action Alternative (ELT) includes Fall X2, while Existing Conditions does not (Appendices 3D, 37 Defining Existing Conditions, No Action Alternative, No Project Alternative, and Cumulative Impact 38 Condition, and 5A, BDCP/California WaterFix FEIR/FEIS Modeling Technical Appendix). Therefore, 39 even though sea level rise is included in the No Action Alternative (ELT), and not in Existing 40 Conditions, the effect of Fall X2 on chloride is generally greater than sea level rise.

The comparison to Existing Conditions reflects changes in chloride due to both increased demands
 and changed hydrology and Delta hydrodynamic conditions associated with climate change and sea

- level rise. The following outlines the modeled chloride changes relative to the applicable objectives
   and effects on beneficial uses in Delta waters.
- 3 Municipal and Industrial Beneficial Uses Relative to Existing Conditions

4 Estimates of chloride concentrations generated using EC chloride relationships were used to 5 evaluate the 150 mg/L Bay-Delta WOCP objective for municipal and industrial beneficial uses on a 6 basis of the percentage of years the chloride objective would be exceeded for the 16-year period 7 modeled. The objective is exceeded if chloride concentrations exceed 150 mg/L for a specified 8 number of days in a given water year at Antioch or Contra Costa Pumping Plant #1. For the No 9 Action Alternative (ELT), the frequency of objective exceedance would decrease relative to Existing 10 Conditions. The frequency of exceedance of the 150 mg/L objective is predicted to be 7% of years under Existing Conditions and 0% under the No Action Alternative (Appendix 8G, Chloride, Table Cl-11 12 64).

Evaluation of the 250 mg/L Bay-Delta WQCP objective for chloride utilized results from both the
 mass balance approach and EC chloride relationships. The basis for the evaluation was the predicted
 number of days the objective would be exceeded for the modeled 16-year period.

- 16 Based on the mass-balance approach, there would be an increased frequency of exceedance of the
- 17 250 mg/L objective under the No Action Alternative (ELT), relative to Existing Conditions, in the
- Sacramento River at Emmaton, the San Joaquin River at Antioch, and the Sacramento River at
   Mallard Island. At Emmaton, the frequency of objective exceedance would increase from 55% under
- Existing Conditions to 60% under the alternative during the drought period; when the entire
  modeled period is considered, there would be a decrease in the frequency of objective exceedance.
  At Antioch, the frequency of objective exceedance would increase from 66% to 70% for the entire
  period modeled, and from 82% to 85% during the drought period modeled. In the Sacramento River
  at Mallard Island, the frequency of objective exceedance would increase from 85% to 86% for the
  entire period modeled (Appendix 8G, *Chloride*, Table Cl-81). These changes are small enough that
  they may be within the uncertainty of the modeling approach.
- Estimates of chloride concentrations generated using EC-chloride relationships and DSM2 EC output
  (see Section 8.3.1.3) were also used to evaluate the 250 mg/L Bay-Delta WQCP objective for chloride
  at Contra Costa Pumping Plant #1, where daily average objectives apply. The basis for the evaluation
  was the predicted number of days the objective was exceeded for the modeled 16-year period. For
  the No Action Alternative (ELT), the modeled frequency of objective exceedance would increase,
  from 6% of modeled days under Existing Conditions, to 8% of modeled days under the No Action
  Alternative (ELT) (Appendix 8G, *Chloride*, Table Cl-63).
- 34 The mass balance results also indicate reduced assimilative capacity with respect to the 250 mg/L 35 objective during certain months and locations. At Franks Tract, Old River at Rock Slough, and 36 Sacramento River at Emmaton, there would be a reduction in assimilative capacity in January of 48-37 100% during the drought period modeled. Use of assimilative capacity would be 67% over the 16 38 year period modeled in June in the Sacramento River at Emmaton. In the San Joaquin River at 39 Antioch, there would be a reduction in assimilative capacity in March and April of up to 19% for the 40 16-year period modeled, and a 49% reduction during the drought period modeled (Appendix 8G, 41 *Chloride*, Table Cl-67). Assimilative capacity at the Contra Costa Pumping Plant #1 also would be 42 reduced, in February and March, by up to 13%, and by 75% during January of the drought period 43 modeled.

- 1 When utilizing the EC-chloride relationship to model chloride concentrations for the 16-year period,
- 2 trends in frequency of exceedance of the 250 mg/L objective and use of assimilative capacity are
- similar to those discussed above for the mass balance modeling approach (Appendix 8G, *Chloride*,
  Tables Cl-68 and Cl-82).
- Based on the additional predicted seasonal and annual exceedances of Bay Delta WQCP objectives
  for chloride, and the associated long-term water quality degradation and use of assimilative
  capacity, the potential exists for adverse effects on the municipal and industrial beneficial uses in the
  western Delta, particularly at Antioch, through reduced opportunity for diversion of water with
- 9 acceptable chloride levels.

### 10 CWA Section 303(d) Listed Water Bodies–Relative to Existing Conditions

- 11Tom Paine Slough in the southern Delta is on the state's CWA Section 303(d) list for chloride with12respect to the secondary MCL of 250 mg/L. Monthly average chloride concentrations at the Old13River at Tracy Road for the 16-year period modeled, which represents the nearest DSM2-modeled14location to Tom Paine Slough, would be well below the MCL and generally would be similar to15Existing Conditions (Appendix 8G, *Chloride*, Figure Cl-17).
- 16 Suisun Marsh also is on the state's CWA Section 303(d) list for chloride in association with the Bay-17 Delta WQCP objectives for maximum allowable salinity during the months of October through May, 18 which establish appropriate seasonal salinity conditions for fish and wildlife beneficial uses. The 19 Sacramento River at Mallard Island, Sacramento River at Collinsville, and Montezuma Slough at 20 Beldon's Landing within the marsh are DSM2-modeled locations representative of source water 21 quality conditions for the marsh that is supported by inflowing flood tide waters from the west, and 22 ebb tide flows of Sacramento River water into Montezuma Slough through the Suisun Marsh Salinity 23 Control Gates located near Collinsville. Long-term average chloride concentrations at the 24 Sacramento River at the Mallard Island for the 16-year period modeled would decrease by 100 mg/L 25 (4%) relative to Existing Conditions (Appendix 8G, Chloride, Table Cl-65). The plots of monthly 26 average chloride concentrations for the Sacramento River at Collinsville (Appendix 8G, Chloride, 27 Figure Cl-19) and Montezuma Slough at Beldon's Landing (Appendix 8G, Chloride, Figure Cl-20) for 28 the 16-year period modeled indicate that, relative to Existing Conditions, chloride concentrations 29 would be similar or lower during the months of October through May. Consequently, chloride 30 concentrations at Tom Paine Slough and Suisun Marsh would not be further degraded on a long-31 term basis or adversely affect necessary actions to reduce chloride loading for any TMDLs 32 developed.

## 33 SWP/CVP Export Service Areas

- 34 Under the No Action Alternative (ELT), long-term average chloride concentrations at the Banks and 35 Jones Pumping Plants would decrease by 6% and 5%, respectively, relative to Existing Conditions 36 for the 16-year period modeled, based on mass-balance modeling results (Appendix 8G, Chloride, 37 Table Cl-65). However, the frequency of objective exceedance would increase at both pumping 38 plants, relative to Existing Conditions, for both the 16-year period and the drought period modeled 39 (Appendix 8G, Chloride, Table Cl-81). Results of the modeling approach which utilized a EC chloride 40 relationship are consistent these results, and assessment of chloride using these modeling output 41 results in the same conclusions as for the mass-balance approach (Appendix 8G, Chloride, Tables Cl-
- 42 66 and Cl-82).

Maintenance of SWP and CVP facilities under the No Action Alternative (ELT) would not be expected
 to create new sources of chloride or contribute towards a substantial change in existing sources of
 chloride in the affected environment. Maintenance activities would not be expected to cause any
 substantial change in chloride such that any beneficial uses would be adversely affected anywhere in
 the affected environment.

*CEQA Conclusion*: Chloride is not a constituent of concern in the Sacramento River watershed
 upstream of the Delta, thus river flow rate and reservoir storage reductions that would occur under
 the No Action Alternative (ELT), relative to Existing Conditions, would not be expected to result in a
 substantial adverse change in chloride levels. Additionally, relative to Existing Conditions, the No
 Action Alternative (ELT) would not result in reductions in river flow rates (i.e., less dilution) or
 increased chloride loading such that there would be any substantial increase in chloride
 concentrations upstream of the Delta in the San Joaquin River watershed.

- 13 It is expected there would be changes in Delta chloride levels in response to a shift in the Delta 14 source water percentages under the No Action Alternative (ELT) or some degradation of these water 15 bodies. There would be an increase in the frequency of exceedance of the daily average 250 mg/L 16 chloride objective applicable at Contra Costa Pumping Plant #1 from 6% of modeled days to under 17 Existing Conditions to 8% of modeled days under the No Action Alternative (ELT). Relative to 18 Existing Conditions, the No Action Alternative (ELT) also would result in increased chloride 19 concentrations such that frequency of exceedance of the 250 mg/L Bay-Delta WQCP objective would 20 increase in the San Joaquin River at Antioch (by 4%) and in the Sacramento River at Mallard Island 21 (by 1%), and long-term degradation may occur, that may result in adverse effects on the municipal 22 and industrial water supply beneficial use. With respect to CWA Section 303(d) listings, the similar 23 average chloride concentrations would not cause further degradation on a long-term basis that 24 would adversely affect necessary actions to reduce chloride loading for any TMDLs developed for 25 Tom Paine Slough and Suisun Marsh.
- Long-term average chloride concentrations would be reduced in water exported from the Delta to
   the CVP/SWP Export Service Areas thus reflecting a potential improvement to chloride loading in
   the lower San Joaquin River.
- Chloride is not a bioaccumulative constituent, thus any increased concentrations under the No
   Action Alternative (ELT) would not result in adverse chloride bioaccumulation effects to aquatic life
   or humans.
- Based on these findings, this impact is determined to be significant due to increased chloride
   concentrations and objective exceedances, and additional long-term degradation, in the western
   Delta and associated effects on the municipal and industrial water supply beneficial uses.

## Impact WQ-9: Effects on Dissolved Oxygen Resulting from Facilities Operations and Maintenance

- 37 The effects of the No Action Alternative (ELT) on DO levels in surface waters upstream of the Delta,
- 38 in the Delta, and in the SWP/CVP Export Service Areas relative to Existing Conditions would be
- 39 similar to those described for the No Action Alternative (LLT) in Section 8.3.3.1. This is because the
- 40 factors that would affect DO levels in the surface waters of these areas would be the same in the ELT
- 41 as in the LLT. For the reasons described for the No Action Alternative (LLT) in Section 8.3.3.1, the
- 42 effects on DO from implementing the No Action Alternative (ELT) is determined to not be adverse.

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1 **CEOA Conclusion:** The effects of the No Action Alternative (ELT) on DO levels in surface waters 2 upstream of the Delta, in the Delta, and in the SWP/CVP Export Service Areas relative to Existing 3 Conditions would be similar to those described for the No Action Alternative (LLT). This is because 4 the factors that would affect DO levels in the surface waters of these areas would be similar in the 5 ELT and LLT. There would be no substantial, and likely no measurable, long-term change in DO 6 levels Upstream of the Delta, in the Plan Area, or the SWP/CVP Export Service Areas under the No 7 Action Alternative relative to Existing Conditions. As such, this alternative is not expected to cause 8 additional exceedance of applicable water quality objectives by frequency, magnitude, and 9 geographic extent that would adversely affect beneficial uses. Because no substantial changes in DO 10 levels are expected, long-term water quality degradation would not be expected, and, thus, 11 beneficial uses would not be expected to be adversely affected. Various Delta waterways are CWA 12 Section 303(d)-listed for low DO, but because no substantial decreases in DO levels are expected, 13 greater degradation and impairment of these areas is not expected to occur. Based on these findings, 14 this impact is considered less than significant.

## 15 Impact WQ-11: Effects on Electrical Conductivity Concentrations Resulting from Facilities 16 Operations and Maintenance

## 17 Upstream of the Delta

18 The effects of the No Action Alternative (ELT) on EC levels in reservoirs and rivers upstream of the 19 Delta would be similar to those effects described for the No Action Alternative in Section 8.3.3.1. The 20 extent of new urban growth would be less in the early long-term, thus discharges of EC-elevating 21 parameters in runoff and wastewater discharges to water bodies upstream of the Delta would be 22 expected to be less than in the LLT. However, the state is regulating point source discharges of EC-23 related parameters and implementing a program to further loading of EC-related parameters to 24 tributaries. Based on these considerations, and those described in Section 8.3.3.1, EC levels (highs, 25 lows, typical conditions) in the Sacramento River and its tributaries, the eastside tributaries, or their 26 associated reservoirs upstream of the Delta would not be expected to be outside the ranges 27 occurring under Existing Conditions.

- For the San Joaquin River, increases in EC levels under the No Action Alternative (ELT) could occur, but would be slightly less than those described for No Action Alternative (LLT) in Section 8.3.3.1. This is because the effects of climate change on flows, which could affect dilution of high EC discharges, would be less in the early long-term. The implementation of the adopted TMDL for the San Joaquin River at Vernalis and the ongoing development of the TMDL for the San Joaquin River upstream of Vernalis are expected to contribute to improved EC levels. Based on these
- considerations, substantial changes in EC levels in the San Joaquin River relative to Existing
- Conditions would not be expected of sufficient magnitude and geographic extent that would result in
- 36 adverse effects on any beneficial uses, or substantially degrade the quality of these water bodies,
- 37 with regard to EC.

### 38 **Delta**

- 39 Similar to the No Action Alternative (LLT), the No Action Alternative (ELT) would result in a fewer
- 40 number of days when interior and southern Bay-Delta WQCP compliance locations would exceed EC
- 41 objectives or be out of compliance with the EC objectives (Appendix 8H, *Electrical Conductivity*,
- 42 Table EC-26). However, western Delta locations—Sacramento River at Emmaton (agricultural
- 43 objective) and San Joaquin River at Jersey Point (fish and wildlife objective)—would experience an

- 1 increased frequency of exceedance of EC objectives, where sea level rise and increased water 2 demands would combine to cause increases in EC, relative to Existing Conditions (Appendix 8H, 3 *Electrical Conductivity*, Table EC-26). The number of days the EC levels would exceed objectives and 4 be out of compliance at these locations would be less at the ELT than the LLT. Further, average EC 5 levels at western, interior, and southern Delta compliance locations, other than the Sacramento 6 River at Emmaton, would decrease relative to Existing Conditions. The increase in exceedances at 7 Jersey Point would be from 0% under Existing Conditions to 3% under No Action Alternative (ELT), 8 which represents a very small increase for this objective. Further discussion of EC increases relative 9 to this objective can be found in Appendix 8H, *Electrical Conductivity*, Attachment 2. Average EC at 10 Emmaton would increase by 1% for the entire modeled period (1976–1991) and 10% for the 11 drought period modeled (1987–1991), relative to Existing Conditions (Appendix 8H, Electrical 12 *Conductivity*, Table EC-28), similar to increases that would occur in the LLT. Given that the western 13 Delta is CWA Section 303(d) listed as impaired due to elevated EC, the increase in the incidence of 14 exceedance of EC objectives and average EC levels at Emmaton during the drought period has the 15 potential to contribute to additional impairment and adversely affect beneficial uses.
- 16 Also similar to the No Action Alternative (LLT), relative to Existing Conditions, the No Action 17 Alternative (ELT) would result in increased average EC in Suisun Marsh during the months of 18 February through May. The average EC increases would be lower in magnitude than in the LLT, 19 ranging from 0.1–0.4 mS/cm, depending on the location and month (Appendix 8H, Electrical 20 Conductivity, Tables EC-32 through EC-36). For the reasons described for the No Action Alternative 21 in Section 8.3.3.1, the small increase in EC relative to Existing Conditions would not be expected to 22 adversely affect beneficial uses of Suisun Marsh under the No Action Alternative (ELT). While Suisun 23 Marsh is CWA Section 303(d) listed as impaired because of elevated EC, the potential increases in 24 long-term average EC concentrations, relative to Existing Conditions, would not be expected to 25 contribute to additional impairment, because the increase would be so small (<1 mS/cm) relative to 26 the substantial fluctuations in daily EC in the marsh channels as to not be measurable, and beneficial 27 uses would not be adversely affected.

## 28 SWP/CVP Export Service Areas

29 The frequency of exceedance of EC objectives at the Banks and Jones Pumping Plants under the No 30 Action Alternative (ELT) would be slightly higher than that described for the No Action Alternative 31 (LLT) in Section 8.3.3.1 (Appendix 8H, *Electrical Conductivity*, Table EC-27). The frequency of 32 exceedance of the Bay-Delta WQCP 1,000 µmhos/cm objective would increase from 1% to 3% at 33 Banks Pumping Plant and from 0% to 1% at Jones Pumping Plant. However, similar to the No Action 34 Alternative (LLT), average EC levels for the entire period modeled would decrease slightly at the 35 Banks and Jones Pumping Plants relative to Existing Conditions in the ELT time period (Appendix 36 8H, *Electrical Conductivity*, Table EC-28). For the reasons described for the No Action Alternative in 37 Chapter 8, Water Quality, Section 8.3.3.1, the slight increase in frequency of exceedance of the EC 38 objective under the No Action Alternative (ELT) would not be expected to adversely affect 39 agricultural beneficial uses of this water. Further, the No Action Alternative (ELT) would not cause 40 long-term degradation of EC levels in the SWP/CVP Export Service Areas, relative to Existing 41 Conditions or contribute to additional CWA Section 303(d) impairment related to elevated EC in the 42 SWP CVP Export Service Areas waters, because long-term average EC levels would be lower in the 43 exported water. The lower average EC in the exported water would be expected to result in an 44 improvement in lower San Joaquin River EC levels, as these levels are related, in part, by the 45 irrigation deliveries from the Delta.

- In summary, the increased frequency of exceedance of EC objectives and increased drought period
  average EC levels that would occur in the western Delta under the No Action Alternative (ELT)
  would contribute to adverse effects on the agricultural beneficial uses. Given that the western Delta
  is Clean Water Act Section 303(d) listed as impaired due to elevated EC, the increase in the incidence
  of exceedance of EC objectives and increases in drought period average EC in the western Delta
  under the No Action Alternative has the potential to contribute to additional beneficial use
  impairment. These increases in EC constitute an adverse effect on water quality.
- 8 **CEQA** Conclusion: River flow rate and reservoir storage reductions that would occur under the No 9 Action Alternative (ELT), relative to Existing Conditions, would not be expected to result in a 10 substantial adverse change in EC levels in the reservoirs and rivers upstream of the Delta, given that: 11 changes in the quality of watershed runoff and reservoir inflows would not be expected to occur in 12 the future; the state's current regulation of point-source discharge effects on Delta salinity-elevating 13 parameters and the expected further regulation as salt management plans are developed; the salt-14 related TMDLs adopted and being developed for the San Joaquin River; and the expected 15 improvement in lower San Joaquin River average EC levels commensurate with the lower EC of the 16 irrigation water deliveries from the Delta.
- 17 Relative to Existing Conditions, the No Action Alternative (ELT) would not result in any substantial 18 increases in long-term average EC levels in the SWP CVP Export Service Areas. At the Jones and 19 Banks Pumping Plants there would be only a, respective, 1–2% increase in exceedance of the EC 20 objective when the entire period modeled is considered. Average EC levels for the entire period 21 modeled would decrease at both plants. Because the EC objective is for agricultural beneficial use 22 protection, for which longer-term crop exposure to elevated EC waters is a concern, the minimal 23 increase in the frequency of exceedance of the EC objective at the pumping plants for the entire 24 period modeled coupled with the long-term average decrease in EC levels at the pumping plants 25 would not adversely affect this beneficial use.
- 26 In the Plan Area, the No Action Alternative (ELT) would result in an increase in the frequency with 27 which Bay-Delta WQCP EC objectives are exceeded in the Sacramento River at Emmaton. Further, 28 long-term average EC levels would increase by 1% for the entire period modeled and 10% during 29 the drought period modeled at Emmaton. The increases in drought period average EC levels that 30 would occur in the Sacramento River at Emmaton would further degrade existing EC levels and thus 31 contribute additionally to adverse effects on the agricultural beneficial use. Because EC is not 32 bioaccumulative, the increases in long-term average EC levels would not directly cause 33 bioaccumulative problems in aquatic life or humans. The western Delta is CWA Section 303(d) listed 34 for elevated EC and the increases in long-term average EC and increased frequency of exceedance of 35 EC objectives that would occur in the Sacramento River at Emmaton could make beneficial use 36 impairment measurably worse. This impact is considered significant.

## Impact WQ-13: Effects on Mercury Concentrations Resulting from Facilities Operations and Maintenance

## 39 Upstream of the Delta

- 40 The effects of the No Action Alternative (ELT) on mercury levels in surface waters upstream of the
- 41 Delta relative to Existing Conditions would be similar to those described for the No Action
- 42 Alternative (LLT) in Section 8.3.3.1. This is because factors that affect mercury concentrations in
- 43 surface waters upstream of the Delta are similar in the ELT and LLT under the No Action Alternative.

1 For the reasons stated for the No Action Alternative (LLT) in Section 8.3.3.1, any modified reservoir 2 operations and subsequent changes in river flows at the ELT, relative to Existing Conditions, are 3 expected to have negligible, if any, effects on average reservoir and river mercury concentrations in 4 the Sacramento River watershed upstream of the Delta. Any negligible changes in mercury 5 concentrations that may occur in the water bodies of the affected environment located upstream of 6 the Delta would not be of frequency, magnitude, and geographic extent that would adversely affect 7 any beneficial uses or substantially degrade the quality of these water bodies as related to mercury. 8 Both waterborne methylmercury concentrations and largemouth bass fillet mercury concentrations 9 are expected to remain above guidance levels at upstream of Delta locations, but will not change 10 substantially relative to Existing Conditions due to changes in flows under the No Action Alternative 11 (ELT).

### 12 **Delta**

Similar to the No Action Alternative (LLT), the No Action Alternative (ELT) would have very little
 effect on mercury or methylmercury concentrations in the Delta (Appendix 8I, *Mercury*, Tables I-17
 and I-18), to the extent that these changes would likely not be measurable. Because of this, use of
 assimilative capacity for mercury would be negligible. Any small changes would not be expected to
 result in adverse effects to beneficial uses.

- 18 Similarly, estimates of fish tissue mercury concentrations and exceedance quotients show almost no 19 differences would occur among sites for the No Action Alternative (ELT) as compared to Existing 20 Conditions for the Delta sites (Appendix 8I, Mercury, Tables I-19a and I-19b). Peak exceedance 21 quotients for drought conditions are all at the San Joaquin River at Buckley Cove (4.3 for Existing 22 Conditions; 4.6 for the No Action Alternative (ELT); Eq2 model, Appendix 8I, Mercury, Table I-19b). 23 These small differences of less than 7% are not expected to further degrade water quality, with 24 regards to mercury, by measurable levels, and thus beneficial use impairment would not be made 25 discernibly worse. Similar to waterborne concentrations of methylmercury (Appendix 8I, Mercury, 26 Table I-18), the fish tissue concentrations and exceedance quotients would be highest at the San 27 Joaquin River, Buckley Cove site during drought years. All modeled fish tissue mercury 28 concentrations exceed tissue guidelines, with exceedance quotients greater than 1 (Appendix 8I, 29 Mercury, Tables I-19a and I-19b).
- 30 Because the increases are relatively small, and it is not evident that substantive increases are 31 expected at numerous locations throughout the Delta, these changes are expected to be within the 32 uncertainty inherent in the modeling approach, and would likely not be measurable in the 33 environment. See Appendix 8I, Mercury, for a complete discussion of the uncertainty associated with 34 the fish tissue estimates. Briefly, the bioaccumulation models contain multiple sources of 35 uncertainty associated with their development. These are related to: analytical variability; temporal 36 and/or seasonal variability in Delta source water concentrations of methylmercury; interconversion 37 of mercury species (i.e., the non-conservative nature of methylmercury as a modeled constituent); 38 and limited sample size (both in number of fish and time span over which the measurements were 39 made), among others. Although there is considerable uncertainty in the models used, the results 40 serve as a reasonable approximations of a very complex process. Considering the uncertainty, small 41 (i.e., <20-25%) increases or decreases in modeled fish tissue mercury concentrations at a low 42 number of Delta locations (i.e., 2–3) should be interpreted to be within the uncertainty of the overall approach, and not predictive of actual adverse effects. Larger increases, or increases evident 43 44 throughout the Delta, can be interpreted as more reliable indicators of potential adverse effects.
### 1 SWP/CVP Export Service Areas

2 The analysis of mercury and methylmercury in the SWP/CVP Export Service Areas was based on

concentrations estimated at the Banks and Jones Pumping Plants. Concentrations changes at these
 locations are expected to be very small, and likely not measurable. Thus, any change in use of
 assimilative capacity is also expected to be small and not measurable. Any increases in mercury
 concentrations that may occur in water exported via Banks and Jones Pumping Plants are not
 expected to result in adverse effects to beneficial uses or substantially degrade the quality of
 exported water, with regards to mercury.

- 9 Relative to Existing Conditions, the No Action Alternative (ELT) would result in small changes (less
  10 than 3%) in estimated methylmercury concentrations in largemouth bass. All modeled
  11 methylmercury concentrations in largemouth bass exceed fish tissue guidelines (Appendix 8I,
- 12 *Mercury*, Tables I-19a and I-19b).
- 13 *CEQA Conclusion*: Under the No Action Alternative (ELT), greater water demands and climate
- 14 change would alter the magnitude and timing of reservoir releases and river flows upstream of the
- 15 Delta in the Sacramento River watershed and eastside tributaries, relative to Existing Conditions.
- 16 Concentrations of mercury and methylmercury upstream of the Delta will not be substantially
- 17 different relative to Existing Conditions due to the lack of important relationships between
- 18 mercury/methylmercury concentrations and flow for the major rivers.
- Methylmercury concentrations exceed criteria at all locations in the Delta for Existing Conditions
   and no assimilative capacity exists. However, monthly average waterborne concentrations of total
   and methylmercury, over the period of record under the No Action Alternative (ELT) would be very
   similar to Existing Conditions. Similarly, estimates of fish tissue mercury concentrations show
   almost no differences would occur among sites for the No Action Alternative (ELT) as compared to
   Existing Conditions for Delta sites.
- Assessment of effects of mercury in the SWP and CVP Export Service Areas were based on effects on
   mercury concentrations and fish tissue mercury concentrations at the Banks and Jones Pumping
   Plants. The Banks and Jones Pumping Plants are expected to show very small water concentration
   changes and very small changes in fish tissue concentration of mercury for the No Action Alternative
   (ELT) as compared to Existing Conditions.
- 30 As such, this alternative is not expected to cause additional exceedance of applicable water quality 31 objectives/criteria by frequency, magnitude, and geographic extent that would cause adverse effects 32 on any beneficial uses of waters in the affected environment. Because mercury concentrations are 33 not expected to increase substantially, no long-term water quality degradation is expected to occur and, thus, no adverse effects to beneficial uses would occur. Because any increases in mercury or 34 35 methylmercury concentrations are not likely to be measurable, changes in mercury concentrations 36 or fish tissue mercury concentrations would not make any existing mercury-related impairment 37 measurably worse. In comparison to Existing Conditions, the No Action Alternative (ELT) would not 38 increase levels of mercury by frequency, magnitude, and geographic extent such that the affected 39 environment would be expected to have measurably higher body burdens of mercury in aquatic 40 organisms, thereby substantially increasing the health risks to wildlife (including fish) or humans
- 41 consuming those organisms. Based on these findings, this impact is considered less than significant.

# Impact WQ-15: Effects on Nitrate Concentrations Resulting from Facilities Operations and Maintenance

#### 3 Upstream of the Delta

4 The effects of the No Action Alternative (ELT) on nitrate levels in surface waters upstream of the 5 Delta relative to Existing Conditions would be similar to those described for the No Action 6 Alternative (LLT) in Section 8.3.3.1. This is because factors which affect nitrate concentrations in 7 surface waters upstream of the Delta are similar in the ELT and LLT under the No Action Alternative. 8 For the reasons stated for the No Action Alternative (LLT) in Section 8.3.3.1, any modified reservoir 9 operations and subsequent changes in river flows at the ELT, relative to Existing Conditions, are 10 expected to have negligible, if any, effects on average reservoir and river nitrate concentrations in 11 the Sacramento River watershed upstream of the Delta. In the San Joaquin River watershed, nitrate 12 concentrations are higher than in the Sacramento watershed, owing to use of nitrate-based 13 fertilizers throughout the lower watershed. The correlation between historical water year average 14 nitrate concentrations and water year average flow in the San Joaquin River at Vernalis is a weak 15 inverse relationship—that is, generally higher flows result in lower nitrate concentrations, while 16 low flows result in higher nitrate concentrations (linear regression  $r^2=0.49$ ; Figure 2 in Appendix 8], 17 Nitrate). Under the No Action Alternative (ELT), average flows at Vernalis would decrease an 18 estimated 1% relative to Existing Conditions, which is less than the 6% decrease in average flows 19 estimated to occur at the LLT. Given these relatively small decreases in flows and the weak 20 correlation between nitrate and flows in the San Joaquin River, it is expected that nitrate 21 concentrations in the San Joaquin River would be minimally affected, if at all, by anticipated changes in flow rates under the No Action Alternative (ELT). 22

### 23 **Delta**

24 Results of the mass balance calculations indicate that under the No Action Alternative (ELT), relative 25 to Existing Conditions, nitrate concentrations throughout the Delta would remain low (<1.4 mg/L-N) 26 relative to adopted objectives (Appendix 8J, Nitrate, Table 34). Although changes at specific Delta 27 locations and for specific months may be substantial on a relative basis (Appendix 8], Nitrate, Table 28 35), the absolute concentration of nitrate in Delta waters would remain low (<1.4 mg/L-N) in 29 relation to the drinking water MCL of 10 mg/L-N, as well as all other relevant nitrate thresholds. 30 Long-term average nitrate concentrations are anticipated to remain below 1 mg/L-N at all 11 Delta 31 assessment locations except the San Joaquin River at Buckley Cove, where early long-term average 32 concentrations would be somewhat above 1 mg/L-N. Nevertheless, at this location, early long-term 33 average nitrate concentration would be somewhat reduced under the No Action Alternative (ELT), 34 relative to Existing Conditions. No additional exceedances of the MCL are anticipated at any location 35 (Appendix 8], Nitrate, Table 34). On a monthly average basis and a long-term annual average basis, 36 for all modeled years (1976–1991) and for the drought period (1987–1991) only, use of assimilative 37 capacity available under Existing Conditions, relative to the drinking water MCL of 10 mg/L-N, 38 would be low or negligible (i.e., <1%) for all locations and months (Appendix 8J, Nitrate, Table 36). 39 Nitrate concentrations, change in nitrate concentrations relative to existing conditions, and use of 40 assimilative capacity with regard to nitrate at various locations throughout the Delta under the No 41 Action Alternative (ELT) would be approximately the same as would occur in the LLT.

42 As described in for the No Action Alternative for the LLT in Section 8.3.3.1, actual nitrate on

43 concentrations would likely be higher than the modeling results indicate at certain locations under
 44 the No Action Alternative (ELT). This is because the mass balance modeling does not account for

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- 1 contributions from the SRWTP, which would be implementing nitrification/partial denitrification, or
- 2 Delta wastewater treatment plant dischargers that practice nitrification, but not denitrification.
- 3 However, for the reasons described for the No Action Alternative (LLT), additional nitrate
- 4 contributions and resulting concentrations that may occur at certain locations within the Delta at
- 5 the ELT would not be of frequency, magnitude and geographic extent that would adversely affect 6 any beneficial uses or substantially degrade the water quality at these locations, with regard to
- 7 nitrate.

### 8 SWP/CVP Export Service Areas

9 Assessment of effects of the No Action Alternative (ELT) on nitrate in the SWP/CVP Export Service
10 Areas is based on effects on nitrate at the Banks and Jones Pumping Plants.

11 Results of the mass balance calculations indicate that under the No Action Alternative (ELT), relative 12 to Existing Conditions, early long-term average nitrate concentrations at Banks and Jones pumping

- 13 plants are anticipated to change negligibly (Appendix 8J, *Nitrate*, Table 35), as is also expected for
- 14 the LLT (see Section 8.3.3.1). No exceedances of the 10 mg/L MCL would occur (Appendix 8J,
- 15 *Nitrate*, Table 34). On a monthly average basis and on a long-term annual average basis, for all
- 16 modeled years and for the drought period only, use of assimilative capacity available under Existing
- 17 Conditions relative to the MCL would be negligible (i.e., <1%) for both Banks and Jones Pumping
- Plants (Appendix 8J, *Nitrate*, Table 36). As discussed above, in the Delta region, nitrate
   concentrations would be higher than indicated in the modeling results for areas receiving
   Sacramento River water, including Banks and Jones pumping plants. However, long-term average
- nitrate concentrations would be expected to decrease under the No Action Alternative (ELT),
  relative to Existing Conditions. Resultant nitrate concentrations in water exported via Banks and
  Jones pumping plants under the No Action Alternative (ELT) are not expected to result in adverse
  effects to beneficial uses of exported water or substantially degrade the quality of exported water,
  with regard to nitrate.
- 26 In summary based on the discussion above effects on nitr
- In summary, based on the discussion above, effects on nitrate of facilities operation and
  maintenance are considered not adverse.

*CEQA Conclusion:* For the same reasons described for the LLT in Section 8.3.3.1, any modified
 reservoir operations and subsequent changes in river flows under the No Action Alternative (ELT),
 relative to Existing Conditions, are expected to have negligible, if any, effects on reservoir and river
 nitrate concentrations upstream of Freeport in the Sacramento River watershed and upstream of
 the Delta in the San Joaquin River watershed.

In the Delta, results of the mass balance calculations indicate that under the No Action Alternative (ELT), relative to Existing Conditions, nitrate concentrations throughout the Delta are anticipated to remain low (<1.4 mg/L-N) relative to adopted objectives. No additional exceedances of the 10 mg/L MCL are anticipated at any location, and use of assimilative capacity available under Existing Conditions, relative to the drinking water MCL of 10 mg/L-N, would be low or negligible (i.e., <1%) for all locations and months.

- 39 Results of the mass balance calculations indicate that under the No Action Alternative (ELT), relative
- 40 to Existing Conditions, average nitrate concentrations at Banks and Jones pumping plants are
- 41 anticipated to change negligibly. No additional exceedances of the MCL are anticipated, and use of
- 42 assimilative capacity available under Existing Conditions, relative to the MCL would be negligible
- 43 (i.e., <1%) for both Banks and Jones pumping plants for all months.

- 1 Based on the above, there would be no substantial, long-term increase in nitrate concentrations in
- the rivers and reservoirs upstream of the Delta, in the Delta Region, or the waters exported to the
   SWP/CVP Export Service Areas under the No Action Alternative (ELT), relative to Existing
- 3 SWP/CVP Export Service Areas under the No Action Alternative (ELT), relative to Existing
   4 Conditions. As such, this alternative is not expected to cause additional exceedance of appl
- Conditions. As such, this alternative is not expected to cause additional exceedance of applicable
   water quality objectives/criteria by frequency, magnitude, and geographic extent that would cause
- 6 adverse effects on any beneficial uses of waters in the affected environment from nitrate. Because
- adverse effects on any beneficial uses of waters in the affected environment from intrate. Becaus
   nitrate concentrations are not expected to increase substantially, no long-term water quality
- degradation is expected to occur and, thus, no adverse effects to beneficial uses would occur. Nitrate
   is not CWA Section 303(d) listed within the affected environment and thus any minor increases that
- 10 may occur in some areas would not make any existing nitrate-related impairment measurably worse
- because no such impairments currently exist. Because nitrate is not bioaccumulative, minor
   increases that may occur in some areas would not bioaccumulate to greater levels in aquatic
   organisms that would, in turn, pose substantial health risks to fish, wildlife, or humans. Based on
   these findings, this impact is considered less than significant.

# 15 Impact WQ-17: Effects on Dissolved Organic Carbon Concentrations Resulting from Facilities 16 Operations and Maintenance

### 17 Upstream of the Delta

18 While increased water demands and climate change under the No Action Alternative (ELT) would 19 alter the magnitude and timing of reservoir releases north, south and east of the Delta, these 20 activities would have no substantial effect on the various watershed sources of DOC. Moreover, long-21 term average flow and DOC at Sacramento River at Hood and San Joaquin River at Vernalis are 22 poorly correlated; therefore, changes in river flows would not be expected to cause a substantial 23 long-term change in DOC concentrations upstream of the Delta. Consequently, long-term average 24 DOC concentrations under the No Action Alternative (ELT) would not be expected to change by 25 frequency, magnitude and geographic extent, relative to Existing Conditions and, and thus, would 26 not adversely affect the MUN beneficial use, or any other beneficial uses, in water bodies of the 27 affected environment located upstream of the Delta.

### 28 **Delta**

29 Relative to the Existing Conditions, the No Action Alternative (ELT) would result in no changes, or a 30 0.1 mg/L decrease, in the long-term average DOC concentrations at the 11 assessment locations for 31 the modeled 16-year period. However, the average DOC concentrations would increase slightly (i.e., 32 up to 0.1 mg/L) in the modeled drought period (1987–1991) only at the Jones pumping plant 33 location (Appendix 8K, Organic Carbon, Table DOC-11). At all 11 assessment locations, the range of 34 frequency with which average DOC concentrations would exceed the 2 mg/L threshold 35 concentration under the No Action Alternative (ELT) would be similar to Existing Conditions (i.e., 36 93–100%) for the modeled 16-year period and the drought period. The frequency with which DOC 37 concentration would exceed the 3 mg/L and 4 mg/L thresholds also would be similar at most of the 38 assessment locations, with exception of predicted changes at both the Banks and Jones pumping 39 plants (discussed further below). While the No Action Alternative (ELT) would generally lead to 40 similar or slightly higher long-term average DOC concentration in the western and interior Delta 41 locations, the predicted changes would not be expected to be of magnitude that would adversely 42 affect MUN beneficial uses, or any other beneficial use, particularly when considering the relatively 43 small change in long-term annual average concentration (i.e.,  $\leq 0.1 \text{ mg/L}$ ).

### 1 SWP/CVP Export Service Areas

2 With respect to the potential for effects of the No Action Alternative (ELT), the long-term average 3 DOC concentrations in water exported at the Banks and Jones pumping plants would not change 4 measurably relative to Existing Conditions (i.e., up to 0.1 mg/L at Jones pumping plant for the 5 modeled drought period) (Appendix 8K, Organic Carbon, Table DOC-11). At the Banks pumping 6 plant, the frequency with which DOC concentrations would exceed 3 mg/L would increase from 64% 7 under Existing Conditions to 69% under the No Action Alternative (ELT) for the 16-year period, and 8 from 57% to 70% during the drought year period (Appendix 8K, Organic Carbon, Table DOC-11). 9 The frequencies of exceedance of 3 mg/L at the Jones pumping plant would increase from 71% to 10 79% for the modeled 16-year and from 72% to 88% for the modeled drought period. The relative 11 increase in the frequency with which DOC concentrations would exceed 4 mg/L at both the Banks 12 and Jones pumping plants would be minimal (i.e., up to a 3% increased frequency at the Jones 13 pumping plant). However, the predicted changes in long-term average DOC concentrations would 14 not be expected to be of sufficient magnitude to adversely affect the MUN beneficial use, or any 15 other beneficial use, within the SWP/CVP Export Service Areas. Long-term average DOC 16 concentrations, and frequency of exceedance of threshold concentrations, would decrease slightly at 17 Barker Slough under the No Action Alternative (ELT) relative to Existing Conditions.

- In summary, the potential operations- and maintenance-related changes to DOC concentrations
  under the No Action Alternative (ELT) at locations upstream of the Delta, in the Delta, and the
  SWP/CVP Export Service Areas would generally be similar to, or of lower magnitude, than the
  effects described for the No Action Alternative (LLT) in Section 8.3.3.1. This is because the effects of
  climate change on hydrology and sea level rise would be less in the ELT compared to the LLT, and
  thus factors affecting DOC concentrations, would be lower in these water bodies in the ELT.
- Maintenance of SWP and CVP facilities under the No Action Alternative (ELT) would not be expected
   to create new sources of DOC or contribute towards a substantial change in existing sources of DOC
   in the affected environment.
- 27 **CEQA** Conclusion: The effects of the No Action Alternative (ELT) on DOC concentrations in surface 28 waters upstream of the Delta, in the Delta, and in the SWP/CVP Export Service Areas relative to 29 Existing Conditions would be similar, or of lower magnitude, than the effects described for the No 30 Action Alternative (LLT). While greater water demands and climate change under the No Action 31 Alternative (ELT) would alter the magnitude and timing of reservoir releases north, south and east 32 of the Delta, these activities would have no substantial effect on the various watershed sources of 33 DOC. Based on the above, the No Action Alternative (ELT) would not result in any substantial 34 increase in the frequency with which long-term average DOC concentrations exceed the 2, 3, or 35 4 mg/L levels at any of the 11 assessment locations relative to Existing Conditions. The predicted 36 change in long-term average DOC concentrations, relative to Existing Conditions, would not be 37 expected to be of sufficient magnitude to adversely affect MUN beneficial uses, nor would there be 38 any long-term water quality degradation with respect to DOC. DOC is not bioaccumulative and thus 39 would not directly cause bioaccumulative problems in aquatic life or humans. Finally, DOC is not 40 causing beneficial use impairments and thus is not CWA Section 303(d) listed for any water body 41 within the affected environment. Because long-term average DOC concentrations would not be 42 expected to increase substantially, no significant impacts on beneficial uses would occur. Based on 43 these findings, this impact would be less than significant.

### 1 Impact WQ-19: Effects on Pathogens Resulting from Facilities Operations and Maintenance

2 The effects of the No Action Alternative (ELT) on pathogen levels in surface waters upstream of the 3 Delta, in the Delta, and in the SWP/CVP Export Service Areas relative to Existing Conditions would 4 be similar to those described for the No Action Alternative (LLT) in Section 8.3.3.1. This is because 5 the factors that would affect pathogen levels in the surface waters of these areas would be similar in 6 the ELT and LLT. The difference in reservoir storage, river flows, and associated changes in Delta 7 source water fractions due to climate change and sea level rise would not alter the pathogen sources 8 in these waters. Thus, for the reasons described for the No Action Alternative in Section 8.3.3.1, the 9 effects on pathogens from implementing the No Action Alternative (ELT) is determined to not be 10 adverse.

11 **CEQA Conclusion:** The effects of the No Action Alternative (ELT) on pathogen levels in surface 12 waters upstream of the Delta, in the Delta, and in the SWP/CVP Export Service Areas relative to 13 Existing Conditions would be similar to those described for the No Action Alternative. This is 14 because the factors that would affect pathogen levels in the surface waters of these areas would be 15 similar in the ELT and LLT. Therefore, this alternative is not expected to cause additional 16 exceedance of applicable water quality objectives by frequency, magnitude, and geographic extent 17 that would cause adverse effects on any beneficial uses of waters in the affected environment. 18 Because pathogen concentrations are not expected to increase substantially, no long-term water 19 quality degradation for pathogens is expected to occur and, thus, no adverse effects on beneficial 20 uses would occur. The San Joaquin River in the Stockton Deep Water Ship Channel is Clean Water 21 Act Section 303(d) listed for pathogens. Because no measurable increase in Deep Water Ship 22 Channel pathogen concentrations are expected to occur on a long-term basis, further degradation 23 and impairment of this area is not expected to occur. Finally, pathogens are not bioaccumulative 24 constituents. This impact is considered less than significant.

# Impact WQ-21: Effects on Pesticide Concentrations Resulting from Facilities Operations and Maintenance

- 27 The effects of the No Action Alternative (ELT) on pesticide levels in surface waters upstream of the 28 Delta, within the Delta, and in the SWP/CVP Export Service Areas relative to Existing Conditions 29 would be similar to or less than those expected to occur at the LLT, described in Section 8.3.3.1. This 30 is because at the ELT, the primary factor that will influence pesticide concentrations in surface 31 waters upstream of the Delta, the effect of timing and magnitude of reservoir releases on dilution 32 capacity, is expected to change to a similar or less degree than under the No Action Alternative 33 (LLT). Changes in average winter and summer flow rates at the ELT relative to Existing Conditions 34 are expected to be similar to or less than changes in flow rates expected at the LLT in the 35 Sacramento River at Freeport, American River at Nimbus, Feather River at Thermalito and the San 36 Joaquin River at Vernalis (Appendix 8L, Pesticides, Tables 1 through 4). Similarly, at the ELT, the 37 primary factor that will influence pesticide concentrations in surface waters of the Delta and in the 38 SWP/CVP Export Service areas (i.e., changes in San Joaquin River, Sacramento River and Delta 39 agriculture source water fractions at various Delta locations, including Banks and Jones pumping 40 plants) is expected to change by a similar or less degree than at the LLT. The percentage change in 41 monthly average source water fractions at the ELT are similar to or less than changes expected at 42 the LLT (Appendix 8D, Source Water Fingerprinting Results).
- 43 Development of 8,000 acres of tidal habitat under the No Action Alternative (ELT) could result in a
   44 limited reduction in pesticide use throughout the Delta through the potential repurposing of active

- 1 or fallow agricultural land for natural habitat purposes. In the short-term, the repurposing of
- 2 agricultural land associated with these measures may expose water used for habitat restoration to
- 3 pesticide residues. Moreover, the fisheries enhancements to the Yolo Bypass that would occur under
- 4 the No Action Alternative (ELT) could be managed alongside continuing agriculture, where
- 5 pesticides may be used on a seasonal basis and where water during flood events may come in
- contact with residues of these pesticides. However, rapid dissipation would be expected, particularly
   in the large volumes of water involved in flooding, such that aquatic life toxicity objectives would
- 8 not be exceeded by frequency, magnitude, and geographic extent whereby adverse effects on
- 9 beneficial uses would be expected.
- 10 **CEOA Conclusion:** As discussed above, the effects of the No Action Alternative (ELT) on pesticide 11 levels in surface waters upstream of the Delta, in the Delta, and in the SWP/CVP Export Service 12 Areas relative to Existing Conditions would be similar to those described for the No Action 13 Alternative in Section 8.3.3.1. As such, the No Action Alternative (ELT) would not result in any 14 substantial change in long-term average pesticide concentration or result in substantial increase in 15 the anticipated frequency with which long-term average pesticide concentrations would exceed 16 aquatic life toxicity thresholds or other beneficial use effect thresholds upstream of the Delta, at the 17 11 assessment locations analyzed for the Delta, or the SWP CVP Export Service Areas. Numerous 18 pesticides are currently used throughout the affected environment, and while some of these 19 pesticides may be bioaccumulative, those present-use pesticides for which there is sufficient 20 evidence for their presence in waters affected by SWP and CVP operations (i.e., diazinon, 21 chlorpyrifos, diuron, and pyrethroids) are not considered bioaccumulative, and thus changes in their 22 concentrations would not directly cause bioaccumulative problems in aquatic life or humans. Furthermore, while there are numerous CWA Section 303(d) listings throughout the affected 23 24 environment that name pesticides as the cause for beneficial use impairment, the modeled changes 25 in upstream river flows and Delta source water fractions would not be expected to make any of 26 these beneficial use impairments measurably worse. Because long-term average pesticide 27 concentrations are not expected to increase substantially, no long-term water quality degradation 28 with respect to pesticides is expected to occur and, thus, no adverse effects on beneficial uses would 29 occur. This impact is considered less than significant.

# Impact WQ-23: Effects on Phosphorus Concentrations Resulting from Facilities Operations and Maintenance

32 The effects of the No Action Alternative (ELT) on phosphorus levels in surface waters upstream of 33 the Delta, in the Delta, and in the SWP/CVP Export Service Areas relative to Existing Conditions 34 would be similar to or less than those described for the No Action Alternative (LLT) in Section 35 8.3.3.1. This is because factors which affect phosphorus levels in surface waters of these areas would 36 be similar at the ELT and LLT under the No Action Alternative. Phosphorus concentrations may 37 increase during January through March at locations in the Delta where the source fraction of San 38 loaguin River water increases, due to the higher concentration of phosphorus in the San Joaguin 39 River during these months compared to Sacramento River water or San Francisco Bay water. 40 However, based on the DSM2 fingerprinting results (see Figures 288–308 in Appendix 8D, Source 41 Water Fingerprinting Results), together with source water concentrations (presented in Figure 8-42 56), the magnitude of increases during these months is expected to be negligible (i.e., <0.01 mg/L) at 43 all Delta locations. Thus, phosphorus levels in the Delta and waters exported from Banks and Jones 44 pumping plants to the SWP/CVP Export Service Areas are expected to change less at the ELT 45 compared to the LLT. For the reasons described for the No Action Alternative in Section 8.3.3.1 and

those described above, the effects on phosphorus from implementing the No Action Alternative
 (ELT) is determined to not be adverse.

3 **CEQA Conclusion:** The effects of the No Action Alternative (ELT) on phosphorus levels in surface waters upstream of the Delta, in the Delta, and in the SWP/CVP Export Service Areas relative to 4 5 Existing Conditions would be similar to those described for the No Action Alternative in Section 6 8.3.3.1. This is because factors that would directly affect phosphorus levels in the surface waters of 7 these areas are expected to be the same or change to a lesser degree than at the LLT. As such, this 8 alternative is not expected to cause additional exceedance of applicable water quality 9 objectives/criteria by frequency, magnitude, and geographic extent that would cause adverse effects 10 on any beneficial uses of waters in the affected environment. Because phosphorus concentrations 11 are not expected to increase substantially, no long-term water quality degradation is expected to 12 occur and, thus, no adverse effects to beneficial uses would occur. Phosphorus is not CWA Section 13 303(d) listed within the affected environment and thus any minor increases that may occur in some 14 areas would not make any existing phosphorus-related impairment measurably worse because no 15 such impairments currently exist. Because phosphorus is not bioaccumulative, minor increases that 16 may occur in some areas would not bioaccumulate to greater levels in aquatic organisms that would, 17 in turn, pose substantial health risks to fish, wildlife, or humans. This impact is considered less than 18 significant.

# Impact WQ-25: Effects on Selenium Concentrations Resulting from Facilities Operations and Maintenance

### 21 Upstream of the Delta

The effects of the No Action Alternative (ELT) on selenium concentrations in reservoirs and rivers
upstream of the Delta would be similar to those effects described for the No Action Alternative (LLT)
in Section 8.3.3.1. There would be no expected change to the sources of selenium in the Sacramento
River and eastside tributary watersheds, and changes in the magnitude and timing of reservoir
releases and river flows upstream of the Delta would have negligible, if any, effect on the
concentration of selenium in the rivers and reservoirs of these watersheds.

- 28 Selenium concentrations in the San Joaquin River upstream of the Delta comply with NTR criteria 29 and Basin Plan objectives at Vernalis under Existing Conditions, and they are expected to do so 30 under the No Action Alternative (ELT). This is because a TMDL has been developed by the Central 31 Valley Water Board (2001), the Grassland Bypass Project has established limits that will result in 32 reduced inputs of selenium to the Delta, and the Central Valley Water Board (2010a) and State 33 Water Board (2010d, 2010e) have established Basin Plan objectives that are expected to result in 34 decreasing discharges of selenium from the San Joaquin River to the Delta, Further, modeling of 35 flows for the San Joaquin River at Vernalis indicates that average annual flows under the No Action 36 Alternative (ELT) will vary by less than 10% from Existing Conditions (Appendix 5A, 37 BDCP/California WaterFix FEIR/FEIS Modeling Technical Appendix). Given these relatively small
- 38 decreases in flows and the considerable variability in the relationship between selenium
- 39 concentrations and flows in the San Joaquin River, it is expected that selenium concentrations in the
- 40 San Joaquin River would be minimally affected, if at all, by anticipated changes in flow rates under
- 41 the No Action Alternative (ELT).
- In summary, any negligible changes in selenium concentrations that may occur in the water bodiesof the affected environment located upstream of the Delta would not be of frequency, magnitude,

and geographic extent that would adversely affect any beneficial uses or substantially degrade the
 quality of these water bodies as related to selenium.

### 3 Delta

4 Relative to Existing Conditions, the No Action Alternative (ELT) would result in little to no change in 5 average selenium concentrations in water at all modeled Delta assessment locations. Long-term 6 average concentrations would be the same or lower, with the exception of Old River at Rock Slough 7 during the drought (1987–1991) period modeled, the Sacramento River at Emmaton and North Bay 8 Aqueduct Pumping Plant for the entire and drought periods modeled, and Contra Costa Pumping 9 Plant No. 1 for the entire (1976–1991) period modeled (Appendix 8M, Selenium, Table M-33). Long-10 term average concentrations at these locations would increase negligibly (by  $0.01 \mu g/L$ ). The longterm average selenium concentrations in water under the No Action Alternative (ELT) would range 11 12 from 0.09–0.39 µg/L (Appendix 8M, Selenium, Table M-33), which would be well below the EPA draft water quality criterion of 1.3 µg/L. Thus, the No Action Alternative (ELT) would not result in 13 14 selenium concentration increases in water that would substantially degrade water quality.

Relative to Existing Conditions, the No Action Alternative (ELT) would result in little to no change in
estimated selenium concentrations in most biota (whole-body fish, bird eggs [invertebrate diet],
bird eggs [fish diet], and fish fillets), with the largest increase being 0.01 mg/kg dry weight
(Appendix 8M, *Selenium*, Table M-34). During the drought period, concentrations of selenium in
sturgeon in the western Delta would increase slightly, with about a 0.19 mg/kg dry weight (<3%)</li>
increase for the San Joaquin River at Antioch (Appendix 8M, *Selenium*, Tables M-41 and M-42).

All Toxicity Threshold Exceedance Quotients for whole fish, bird eggs, and fish fillets are less than
1.0, indicating low probability of adverse effects (Appendix 8M, *Selenium*, Table M-37). Low Toxicity
Threshold Exceedance Quotients for selenium concentrations in sturgeon from the western Delta
exceed 1.0 for the drought period, indicating a higher probability for adverse effects for drought
years (Appendix 8M, *Selenium*, Table M-43). Relative to Existing Conditions, Exceedance Quotients
would increase by 0.00–0.02, indicating that there would be essentially no increased risk of toxicity
associated with selenium concentrations under the No Action Alternative (ELT).

In summary, relative to Existing Conditions, the No Action Alternative (ELT) would result in
essentially no change in selenium concentrations throughout the Delta. The No Action Alternative
(ELT) would not be expected to substantially increase the frequency with which the applicable
water quality criterion or toxicity or level of concern thresholds would be exceeded in the Delta or
to substantially degrade the quality of water in the Delta, with regard to selenium.

### 33 SWP/CVP Export Service Areas

Relative to Existing Conditions, the No Action Alternative (ELT) would result in little to no change in average selenium concentrations in water at the south Delta pumping plants. At the Banks pumping plant, there would be no change in long-term average concentrations for the entire period modeled or the drought period modeled (Appendix 8M, *Selenium*, Table M-33). At the Jones pumping plant, selenium concentrations would increase by 0.01 µg/L for the entire period modeled (Appendix 8M, *Selenium*, Table M-33). Furthermore, the modeled selenium concentrations in water for the No Action Alternative (ELT) would range from 0.21, 0.20 µg/L, well below the USERA water quality.

- 40 Action Alternative (ELT) would range from  $0.21-0.29 \ \mu g/L$ , well below the USEPA water quality
- 41 criterion of 1.3  $\mu$ g/L (Appendix 8M, *Selenium*, Table M-33).

- Similarly, the No Action Alternative (ELT) would result in little to no change in estimated selenium
   concentrations in biota (whole-body fish, bird eggs [invertebrate diet], bird eggs [fish diet], and fish
   fillets), and concentrations of selenium in biota would not be expected to exceed any toxicity or level
- 4 of concern benchmarks for biota (Appendix 8M, *Selenium*, Tables M-34 and Se-37).
- Residence time of water in the Delta is not expected to change substantially under the No Action
  Alternative (ELT) relative to Existing Conditions. Thus, any minor residence time changes would not
  be expected to affect selenium bioaccumulation or fish tissue and bird egg concentrations of
  selenium.
- In summary, relative to Existing Conditions, the No Action Alternative (ELT) would result in
  essentially no change in selenium concentrations in the SWP/CVP Export Service Areas, because
  there would essentially be no change in selenium concentrations at the Bank and Jones pumping
  plants. Thus, the No Action Alternative (ELT) would not be expected to substantially increase the
  frequency with which applicable water quality criteria, or toxicity and level of concern benchmarks
  would be exceeded in the Export Service Areas or substantially degrade the quality of water in the
  Export Service Areas, with regard to selenium.
- 16 **CEQA** Conclusion: There are no substantial point sources of selenium in watersheds upstream of the 17 Delta, and no substantial nonpoint sources of selenium in the watersheds of the Sacramento River 18 and the eastern tributaries. Nonpoint sources in the San Joaquin Valley that contribute selenium to 19 the Delta will be controlled through a TMDL developed by the Central Valley Water Board (2001) for 20 the lower San Joaquin River, established limits for the Grassland Bypass Project, and Basin Plan 21 objectives (Central Valley Regional Water Quality Control Board 2010d; State Water Resources 22 Control Board 2010d, 2010e) that are expected to result in decreasing discharges of selenium from 23 the San Joaquin River to the Delta. Consequently, any modified reservoir operations and subsequent 24 changes in river flows under the No Action Alternative (ELT), relative to Existing Conditions, are 25 expected to cause negligible changes in selenium concentrations in water. Any negligible changes in 26 selenium concentrations that may occur in the water bodies of the affected environment located 27 upstream of the Delta would not be of frequency, magnitude, and geographic extent that would 28 adversely affect any beneficial uses or substantially degrade the quality of these water bodies as 29 related to selenium.
- 30Relative to Existing Conditions, modeling estimates indicate that the No Action Alternative (ELT)31would result in essentially no change in selenium concentrations throughout the Delta, with all32changes on the order of  $0.01 \mu g/L$  or less. Furthermore, there would not be an increased risk of33exceeding toxicity and level of concern benchmarks for biota.
- Assessment of effects of selenium in the SWP/CVP Export Service Areas is based on effects on
   selenium concentrations at the Banks and Jones pumping plants. Relative to Existing Conditions, the
   No Action Alternative (ELT) would result in no change in long-term average selenium
   concentrations at the Bank pumping plant, and very little increase (0.01 µg/L) at the Jones pumping
   plant.
- Based on the above, selenium concentrations that would occur in water under this alternative would
  not cause additional exceedances of applicable state or federal numeric or narrative water quality
  objectives/criteria, or other relevant water quality effects thresholds identified for this assessment
  by frequency, magnitude, and geographic extent that would result in adverse effects to one or more
  beneficial uses within affected water bodies. In comparison to Existing Conditions, water quality
- 44 conditions under this alternative would not increase levels of selenium by frequency, magnitude,

- 1 and geographic extent such that the affected environment would be expected to have measurably
- 2 higher body burdens of selenium in aquatic organisms, thereby substantially increasing the health
- 3 risks to wildlife (including fish) or humans consuming those organisms. Water quality conditions
- 4 under this alternative with respect to selenium would not cause long-term degradation of water
- 5 quality in the affected environment, and therefore would not result in use of available assimilative
- capacity such that exceedances of water quality objectives/criteria would be likely and would result
   in substantially increased risk for adverse effects to one or more beneficial uses. This alternative
- 8 would not further degrade water quality by measurable levels, on a long-term basis, for selenium
- 9 and, thus, cause the CWA Section 303(d)-listed impairment of beneficial use to be made discernibly
- 10 worse. This impact is considered less than significant.

# Impact WQ-27: Effects on Trace Metal Concentrations Resulting from Facilities Operations and Maintenance

- 13 The effects of the No Action Alternative (ELT) on trace metal concentrations in surface waters
- 14 upstream of the Delta, in the Delta, and in the SWP/CVP Export Service Areas relative to Existing
- 15 Conditions would be similar to those described for the No Action Alternative in Section 8.3.3.1. This
- 16 is because the factors that would affect trace metal concentrations in the surface waters of these
- 17 areas would be the same in the ELT as in the LLT. For the reasons described for the No Action
- Alternative in Section 8.3.3.1, the effects on trace metal concentrations from implementing the No
   Action Alternative (ELT) is determined to not be adverse.
- Action Alternative (ELT) is determined to not be adverse.
- 20 **CEQA** Conclusion: The effects of the No Action Alternative (ELT) on trace metal concentrations in 21 surface waters upstream of the Delta, in the Delta, and in the SWP/CVP Export Service Areas relative 22 to Existing Conditions would be similar to those described for the No Action Alternative. This is 23 because the factors that would affect trace metal concentrations in the surface waters of these areas 24 would be similar in the ELT and LLT. As such, this alternative is not expected to cause additional 25 exceedance of applicable water quality objectives/criteria by frequency, magnitude, and geographic 26 extent that would cause adverse effects on any beneficial uses of waters in the affected environment. 27 Because trace metal concentrations are not expected to increase substantially, no long-term water 28 quality degradation for trace metals is expected to occur and, thus, no adverse effects to beneficial 29 uses would occur. Furthermore, negligible change in long-term trace metal concentrations 30 throughout the affected environment would not be expected to make any existing beneficial use 31 impairments measurably worse. The trace metals discussed in this assessment are not considered 32 bioaccumulative, and thus would not directly cause bioaccumulative problems in aquatic life or 33 humans. This impact is considered less than significant.

# Impact WQ-29: Effects on TSS and Turbidity Resulting from Facilities Operations and Maintenance

- The effects of the No Action Alternative (ELT) on TSS and turbidity levels in surface waters upstream of the Delta, in the Delta, and in the SWP/CVP Export Service Areas relative to Existing Conditions would be similar to those described for the No Action Alternative in Section 8.3.3.1. This is because the factors that would affect TSS and turbidity levels in the surface waters of these areas would be the same in the ELT as in the LLT. For the reasons described for the No Action Alternative
- 41 (LLT) in Section 8.3.3.1, the effects on TSS and turbidity from implementing the No Action
- 42 Alternative (ELT) is determined to not be adverse.

1 **CEOA Conclusion:** The effects of the No Action Alternative (ELT) on TSS and turbidity levels in 2 surface waters upstream of the Delta, in the Delta, and in the SWP/CVP Export Service Areas relative 3 to Existing Conditions would be similar to those described for the No Action Alternative. This is 4 because the factors that would affect TSS and turbidity levels in the surface waters of these areas 5 would be similar in the ELT and LLT. Therefore, this alternative is not expected to cause additional 6 exceedance of applicable water quality objectives where such objectives are not exceeded under 7 Existing Conditions. Because TSS concentrations and turbidity levels are not expected to be 8 substantially different from Existing Conditions, long-term water quality degradation is not 9 expected, and, thus, beneficial uses are not expected to be adversely affected. Finally, TSS and 10 turbidity are neither bioaccumulative nor Clean Water Act section 303(d) listed constituents. This 11 impact is considered less than significant.

## 12 Impact WQ-31: Water Quality Effects Resulting from Construction-Related Activities

13 The effects of construction-related activities and potential water quality effects that would occur 14 under the No Action Alternative (ELT) in association with projects other than Alternative 4A would 15 be similar to those described for the No Action Alternative in Section 8.3.3.1. This is because many 16 construction-related activities that could affect the surface waters in the project area are ongoing 17 (e.g., urban development), or recurring (e.g., maintenance activities for channels and levees, 18 sediment dredging), and thus are expected to result in generally similar effects in the ELT and LLT. 19 While the timing of construction of planned projects, described under the No Action Alternative 20 (ELT) (e.g., restoration projects), is uncertain relative to the Existing Conditions, the potential 21 construction-related contaminant discharges that may occur under the No Action Alternative (ELT) 22 would be avoided and minimized upon implementation of BMPs and adherence to permit terms and 23 conditions. Consequently, construction-related activities would not be expected to cause constituent 24 discharges of sufficient magnitude to result in a substantial increased frequency of exceedances of 25 water quality objectives/criteria, or substantially degrade water quality with respect to the 26 constituents of concern, and thus would not adversely affect any beneficial uses in water bodies 27 upstream of the Delta, within the Delta, or in the SWP/CVP Export Service Areas.

28 **CEQA** Conclusion: Alternative 4A construction-related contaminant discharges under the No Action 29 Alternative (ELT) would not occur. Other reasonably foreseeable projects that are independent from 30 Alternative 4A would result in construction-related impacts that are temporary and intermittent in 31 nature and would involve negligible, if any, discharges of bioaccumulative or CWA Section 303(d) 32 listed constituents to water bodies of the affected environment. As such, construction activities 33 would therefore not contribute to bioaccumulation of contaminants in organisms or humans or 34 cause Section 303(d) impairments to be discernibly worse. Relative to Existing Conditions, the 35 construction-related effects of other projects in the Delta would not be expected to cause or 36 contribute to a substantial increased frequency of exceedances of water quality objectives/criteria, 37 or substantially degrade water quality on a long-term average basis with respect to the constituents 38 of concern, and thus would not adversely affect any beneficial uses in water bodies upstream of the 39 Delta, within the Delta, or in the SWP/CVP Export Service Areas. Based on these findings, this impact 40 is determined to be less than significant.

# Impact WQ-32: Effects on *Microcystis* Bloom Formation Resulting from Facilities Operations and Maintenance

### 3 Upstream of the Delta

4 The effects of the No Action Alternative (ELT) on Microcystis levels, and thus microcystin 5 concentrations, in surface waters upstream of the Delta relative to Existing Conditions would be 6 similar to those described for the No Action Alternative in Section 8.3.3.1. This is because factors 7 that would affect *Microcystis* levels in these areas would be the same in the ELT and the LLT. In the 8 rivers and streams of the Sacramento River watershed, watersheds of the eastern tributaries 9 (Cosumnes, Mokelumne, and Calaveras Rivers), and the San Joaquin River upstream of the Delta, 10 under Existing Conditions, bloom development is limited by high water velocity and low residence 11 times. These conditions are not expected to change under the No Action Alternative (ELT).

### 12 **Delta**

In the Delta, enhancements to the Yolo Bypass and 8,000 acres of tidal habitat would be developed
 under the No Action Alternative (ELT). The hydrodynamic effects of these actions could lead to

15 increased residence times in the affected Delta sub-regions relative to Existing Conditions. As

16 described in Section 8.3.3.1, climate change and sea level rise are also expected to cause slight

increases in water residence times throughout the Delta at the LLT. At the ELT the incremental
contribution of climate change and sea level rise to increased water residence times would be less
than that at the LLT.

20 Due to the assumed effects of climate change, Delta water temperatures are expected to increase 21 relative to Existing Conditions under the No Action Alternative (ELT), although the magnitude of 22 increase would be less at the ELT (1.3–2.5°F) compared to the LLT (2.9–4.9°F). Increasing water 23 temperatures could lead to earlier attainment of the water temperature threshold of 19°C required

to initiate *Microcystis* bloom formation, and thus earlier occurrences of *Microcystis* blooms in the
Delta, relative to Existing Conditions. Elevated ambient water temperatures in the Delta, and thus an
increase in *Microcystis* bloom duration and magnitude, are expected under the No Action Alternative
(ELT), relative to Existing Conditions. However, the effects of elevated ambient water temperatures
on *Microcystis* at the ELT are expected to be less than would occur at the LLT.

The combination of increased water residence times in the Delta, due to assumed restoration
activities, and increased water temperatures, due to climate change, could lead to measurable
increases in the frequency, magnitude, and geographic extent of *Microcystis* blooms throughout the
Delta at the ELT, relative to Existing Conditions. It is not expected that the effects on *Microcystis* in

the Delta that could occur at the ELT would be significantly different than those that could occur at
 LLT.

### 35 SWP/CVP Export Service Area

The effects of the No Action Alternative (ELT) on *Microcystis* levels, and thus microcystin
 concentrations, in SWP/CVP Export Service Areas, relative to Existing Conditions, would be sin

concentrations, in SWP/CVP Export Service Areas, relative to Existing Conditions, would be similar
 to or slightly less than those described for the No Action Alternative (LLT) in Section 8.3.3.1. This is

- to or slightly less than those described for the No Action Alternative (LLT) in Section 8.3.3.1. This is for two reasons. First, the assessment of effects on *Microcystis* in the SWP/CVP Export Service Areas
- for two reasons. First, the assessment of effects on *Microcystis* in the SWP/CVP Export Service Areas is based on the assessment of *Micrografis* production in source waters to Paply and Japas numping
- 40 is based on the assessment of *Microcystis* production in source waters to Banks and Jones pumping
- plants, and the effects on *Microcystis* at Banks and Jones pumping plants is not expected to be
  different at the ELT and LLT for the reason discussed for the "Delta" above. Second, changes in

- 1 ambient air temperatures due to climate change are expected to be less at the ELT compared to the
- 2 LLT, as described for the "Delta" above. Thus, effects of climate change on the potential for
- 3 environmental conditions in the SWP/CVP Export Service Areas to become more conducive for
- 4 *Microcystis* growth, relative to Existing Conditions, are expected to be less at the ELT than at the LLT.
- 5 **CEQA** Conclusion: For the reasons described above, the effects of the No Action Alternative (ELT) on 6 Microcystis levels, and thus microcystin concentrations, in surface waters upstream of the Delta, 7 within the Delta, and in the SWP/CVP Export Service Areas relative to Existing Conditions would be 8 similar to or less than those described for the No Action Alternative (LLT) in Section 8.3.3.1. As such, 9 the No Action Alternative (ELT) would not be expected to cause additional exceedance of applicable 10 water quality objectives/criteria by frequency, magnitude, and geographic extent that would cause 11 significant impacts on any beneficial uses of waters in the affected environment. Microcystis and 12 microcystins are not CWA Section 303(d) listed within the affected environment and thus any 13 increases that could occur in some areas would not make any existing *Microcystis* impairment 14 measurably worse because no such impairments currently exist. Because Microcystis and 15 microcystins are not bioaccumulative, increases that could occur in some areas would not 16 bioaccumulate to greater levels in aquatic organisms that would, in turn, pose substantial health 17 risks to fish, wildlife, or humans. However, because it is possible that under the No Action 18 Alternative (ELT) increases in the frequency, magnitude, and geographic extent of *Microcystis* 19 blooms in the Delta would occur due to both increased water temperatures from climate change, as 20 well as increased water residence times related to restoration activities, long-term water quality 21 degradation may occur in the Delta and water exported from the Delta to the SWP/CVP Export 22 Service Areas. Thus, impacts on beneficial uses could occur. This impact is considered significant.

# Impact WQ-34: Effects on San Francisco Bay Water Quality Resulting from Facilities Operations and Maintenance

- The effects of the No Action Alternative (ELT) on San Francisco Bay water quality would be similar to those described for the No Action Alternative (LLT) (see Section 8.3.3.1 and Appendix 80, *San Francisco Bay Analysis*). The primary difference in the ELT is that the effects of climate change on upstream hydrology and sea level rise in the Delta and Bay would be less. However, for the same reasons described for the LLT, upstream constituent concentrations and Delta outflow would not be altered sufficiently by these differences to cause substantial water degradation or contribute to adverse effects to beneficial uses in San Francisco Bay.
- 32 **CEQA Conclusion:** The No Action Alternative (ELT) would not be expected to cause long-term 33 degradation of water quality in San Francisco Bay resulting in sufficient use of available assimilative 34 capacity such that occasionally exceeding water quality objectives/criteria would be likely and 35 would result in substantially increased risk for adverse effects to one or more beneficial uses. 36 Further, this alternative would not be expected to cause additional exceedance of applicable water 37 quality objectives/criteria in the San Francisco Bay by frequency, magnitude, and geographic extent 38 that would cause significant impacts on any beneficial uses of waters in the affected environment. 39 Any changes in boron, bromide, chloride, and DOC in the San Francisco Bay would not adversely 40 affect beneficial uses, because the uses most affected by changes in these parameters, MUN and AGR, 41 are not beneficial uses of the Bay. Further, no substantial changes in DO, pathogens, pesticides, trace 42 metals or turbidity or TSS are anticipated in the Delta, relative to Existing Conditions, therefore, no 43 substantial changes in these constituents levels in the Bay are anticipated. Changes in Delta salinity 44 would not contribute to measurable changes in Bay salinity, as the change in Delta outflow would be 45 two to three orders of magnitude lower than (and thus minimal compared to) the Bay's tidal flow

1 and thus, have minimal influence on salinity changes. Adverse changes in Microcystis levels that 2 could occur in the Delta would not cause adverse *Microcystis* blooms in the Bay, because *Microcystis* 3 are intolerant of the Bay's high salinity and, thus have not been detected downstream of Suisun Bay. 4 The reduction in total nitrogen load (associated with the SRWTP improvements) and changes in 5 phosphorus load, relative to Existing Conditions, are expected to have minimal effect on water 6 quality degradation, primary productivity, or phytoplankton community composition. As with the 7 LLT, the change in mercury and methylmercury load (which is based on source water and Delta 8 outflow), relative to Existing Conditions, would be within the level of uncertainty in the mass load 9 estimate and not expected to contribute to water quality degradation, make the CWA section 303(d) 10 mercury impairment measurably worse or cause mercury/methylmercury to bioaccumulate to 11 greater levels in aquatic organisms that would, in turn, pose substantial health risks to fish, wildlife, 12 or humans. Similarly, based on LLT estimates, the increase in selenium load would be minimal, and 13 total and dissolved selenium concentrations would be expected to be the same as Existing 14 Conditions, and less than the target associated with white sturgeon whole-body fish tissue levels for 15 the North Bay. Thus, the change in selenium load is not expected to contribute to water quality 16 degradation, or make the CWA section 303(d) selenium impairment measurably worse or cause 17 selenium to bioaccumulate to greater levels in aquatic organisms that would, in turn, pose 18 substantial health risks to fish, wildlife, or humans. This impact is considered less than significant.

# 198.3.4.2Alternative 4A—Dual Conveyance with Modified20Pipeline/Tunnel and Intakes 2, 3, and 5 (9,000 cfs; Operational21Scenario H)

22 Discussion of water quality impacts of Alternative 4A was first provided in the Bay Delta 23 Conservation Plan/California WaterFix RDEIR/SDEIS. The water quality assessments in the 24 RDEIR/SDEIS for boron, bromide, chloride, DOC, EC, mercury, nitrate, and selenium in the Delta and 25 SWP/CVP Export Services Areas utilized results from water quality modeling performed for 26 Alternative 4 in the ELT, which included Yolo Bypass improvements, 25,000 acres of tidal habitat 27 restoration, and the EC compliance location at Emmaton relocated to Threemile Slough. The analysis 28 of effects of Alternative 4A, presented herein, on boron, bromide, chloride, DOC, EC, mercury, nitrate, 29 and selenium in the Delta and SWP/CVP Export Service Areas is based on revised modeling, which 30 assumed implementation of Yolo Bypass improvements, the EC compliance location remaining at 31 Emmaton, and no tidal habitat restoration. Also, whereas the RDEIR/SDEIS Alternative 4A included 32 two operational scenarios (H3 and H4), modeling for Alternative 4A was conducted at Operational 33 Scenario H3+, a point that generally falls between Scenario H3 and H4 operations, as the initial 34 conveyance facilities operational scenario. As specified in Chapter 3, Description of Alternatives, 35 Section 3.6.4, the Delta outflow criteria under Scenario H for Alternative 4A would be determined by 36 the Endangered Species Act and California Endangered Species Act Section 2081 permits, and 37 operations to obtain such outflow would likely occur between Scenarios H3 and H4. Modeling 38 results for Scenarios H3 and H4 using the 2015 CALSIM II model are shown in Appendix 5E, 39 Supplemental Modeling Requested by the State Water Resources Control Board Related to Increased 40 Delta Outflows, Attachment 1. In addition, following the initial operations, the adaptive management 41 and monitoring program could be used to make long-term changes in initial operations criteria to 42 address uncertainties about spring outflow for longfin smelt and fall outflow for delta smelt, among 43 other species.

- 1 Future conveyance facilities operational changes may also be made as a result of adaptive
- 2 management to respond to advances in science and understanding of how operations affect species.
- 3 Conveyance facilities would be operated under an adaptive management range represented by
- 4 Boundary 1 and Boundary 2 (See Section 5E.2 of Appendix 5E for additional information on
- 5 Boundary 1 and Boundary 2). Impacts as a result of operations within this range would be
- 6 consistent with the impacts discussed for the range of alternatives considered in this EIR/EIS. As
- 7 shown in Appendix 5F, water supply modeling results for H3+ are within the range of results for
- Scenarios H3 and H4, and are consistent with the impacts discussed in the RDEIR/SDEIS. The
   following analysis of Alternative 4A impacts reflects modeling results of Operational Scenario H3+.
- 9 following analysis of Alternative 4A impacts reflects modeling results of Operational Scenario H3+.
- Because the modeling of Alternative 4A and the No Action Alternative (ELT) included Yolo Bypass
   Improvements, but no tidal habitat restoration, comparison of modeling results for Alternative 4A to
   No Action Alternative (ELT) results in the impact discussions below allows for isolating and
   identifying effects solely due to implementation of Alternative 4A in the ELT.
- As described in Chapter 3, *Description of Alternatives*, actions associated with Alternative 4 that are
- 15 not proposed to be implemented under Alternative 4A would continue to be pursued as part of
- existing, but separate, projects and programs associated with the 2008 USFWS and 2009 NMFS
   BiOps, California EcoRestore, and the 2014 California Water Action Plan. Due to the reduced suite o
- BiOps, California EcoRestore, and the 2014 California Water Action Plan. Due to the reduced suite of
   Environmental Commitments in Alternative 4A compared to Alternative 4 (in particular,
- Environmental Commitments in Alternative 4A compared to Alternative 4 (in particular,
   significantly less tidal habitat restoration), the impacts to water quality due to Alternative 4A are
- 20 substantially less compared to Alternative 4, particularly in the Delta.
- The water quality impact conclusions for Alternative 4A remain the same as those presented in the
   RDEIR/SDEIS. The revisions to the assessment are in the presentation of modeled changes in
   concentrations, water quality criteria/objective exceedances, and use of assimilative capacity, and
   refinements to mitigation measures for EC.

# Impact WQ-1: Effects on Ammonia Concentrations Resulting from Facilities Operations and Maintenance

# 27 Upstream of the Delta

28 As described for Alternative 4 (see Section 8.3.3.9), substantial point and non-point sources of 29 ammonia-N do not exist upstream of the SRWTP at Freeport in the Sacramento River watershed, in 30 the watersheds of the eastern tributaries (Cosumnes, Mokelumne, and Calaveras Rivers), or 31 upstream of the Delta in the San Joaquin River watershed. Thus, like Alternative 4, operation of the 32 water conveyance facilities under Alternative 4A would have negligible, if any, effect on ammonia 33 concentrations in the rivers and reservoirs upstream of the Delta relative to Existing Conditions and 34 the No Action Alternative (ELT and LLT). Any negligible increases in ammonia-N concentrations that 35 could occur in the water bodies of the affected environment located upstream of the Delta would not 36 be of frequency, magnitude and geographic extent that would adversely affect any beneficial uses or 37 substantially degrade the quality of these water bodies, with regard to ammonia.

# 38 Delta

- As described for Alternative 4 (Section 8.3.3.9), a substantial decrease in Sacramento River ammonia
- 40 concentrations is expected under Alternative 4A relative to Existing Conditions, due to planned
- 41 lowering of ammonia in the SRWTP effluent discharge, and this is expected to decrease ammonia
- 42 concentrations for all areas of the Delta that are influenced by Sacramento River water.

Concentrations of ammonia at locations not influenced notably by Sacramento River water would
 change little relative to Existing Conditions, due to the similarity in San Joaquin River and San
 Francisco Bay concentrations and the lack of expected changes in either of these concentrations.
 Thus, Alternative 4A would not result in substantial increases in ammonia concentrations in the
 Plan Area, relative to Existing Conditions.

6 Relative to the No Action Alternative (ELT and LLT), the primary mechanism that could potentially 7 alter ammonia concentrations under Alternative 4A is decreased flows in the Sacramento River, 8 which would lower dilution available to the SRWTP discharge. This flow change would be 9 attributable only to operations of the water conveyance facilities, since the same assumptions 10 regarding SRWTP discharge ammonia concentrations, water demands, climate change, and sea level 11 rise apply to both Alternative 4A and the No Action Alternative (ELT and LLT). A simple mass 12 balance calculation was performed to calculate ammonia concentrations downstream of the SRWTP 13 discharge (i.e., downstream of Freeport) under Alternative 4A and the No Action Alternative (ELT) 14 to assess the effects of the flow changes. Monthly average CALSIM II flows at Freeport and the 15 upstream ammonia concentration (0.04 mg/L-N; Central Valley Water Board 2010a:5) were used, 16 together with the SRWTP permitted average dry weather flow (181 mgd) and seasonal ammonia 17 limitations (1.5 mg/L-N in Apr–Oct, 2.4 mg/L-N in Nov–Mar), to estimate the average change in 18 ammonia concentrations downstream of the SRWTP. Table 8-73 shows monthly average and long-19 term annual average predicted concentrations under the alternative. As Table 8-73 shows, average 20 monthly ammonia concentrations in the Sacramento River downstream of Freeport (upon full 21 mixing of the SRWTP discharge with river water) under Alternative 4A and the No Action 22 Alternative (ELT) are expected to be similar. In comparison to the No Action Alternative (ELT), 23 minor increases in monthly average ammonia concentrations would occur during July through 24 September, and during November. Minor decreases in ammonia concentrations are expected for 25 January through April, June, and October. The annual average concentration under Alternative 4A 26 would be the same as that under the No Action Alternative (ELT). Relative to the No Action 27 Alternative (LLT), Alternative 4A (LLT) is expected to result in similar minor increases in 28 Sacramento River ammonia concentration, because the increased water demands, climate change, 29 and sea level rise in the LLT would occur under both alternatives, and neither would affect ammonia 30 sources or loading. The estimated ammonia concentrations in the Sacramento River downstream of 31 Freeport under Alternative 4A would be similar to existing source water concentrations for the San 32 Francisco Bay and San Joaquin River. Consequently, changes in source water fraction anticipated 33 under Alternative 4A, relative to the No Action Alternative (ELT and LLT), are not expected to 34 substantially increase ammonia concentrations at any Delta locations.

Ammonia concentrations downstream of Freeport in the Sacramento River under Alternative 4A would be similar to those under Alternative 4 (see Table 8-67 in Section 8.3.3.9). As stated for Alternative 4, any negligible increases in ammonia concentrations that could occur at certain locations in the Delta under Alternative 4A would not be of frequency, magnitude and geographic extent that would adversely affect any beneficial uses or substantially degrade the water quality at these locations, with regard to ammonia. 1 Table 8-73. Estimated Ammonia (mg/L as N) Concentrations in the Sacramento River Downstream of

2 the Sacramento Regional Wastewater Treatment Plant for the No Action Alternative Early Long-Term

3 (ELT) and Alternative 4A

	Oct	Nov	Dec	Jan	Feb	Mar	Apr	May	Jun	Jul	Aug	Sep	Annual Average
No Action Alternative (ELT)	0.076	0.082	0.069	0.062	0.059	0.062	0.059	0.062	0.067	0.060	0.067	0.064	0.066
Alternative 4A ELT	0.075	0.086	0.069	0.061	0.058	0.061	0.058	0.062	0.063	0.061	0.069	0.066	0.066

4

### 5 SWP/CVP Export Service Areas

6 As discussed above, for areas of the Delta that are influenced by Sacramento River water, including 7 Banks and Jones pumping plants, ammonia-N concentrations are expected to decrease under 8 Alternative 4A, relative to Existing Conditions (in association with less diversion of water influenced 9 by the SRWTP). Like Alternative 4, this decrease in ammonia-N concentrations for water exported 10 via the south Delta pumps is not expected to result in an adverse effect on beneficial uses or 11 substantially degrade water quality of exported water, with regard to ammonia. Furthermore, as 12 discussed above, for all areas of the Delta, including Banks and Jones pumping plants, ammonia 13 concentrations are not expected to be substantially different under Alternative 4A (ELT) relative to 14 the No Action Alternative (ELT), and Alternative 4A (LLT) relative to the No Action Alternative 15 (LLT). Thus, any negligible increases in ammonia concentrations that could occur at Banks and Jones 16 pumping plants would not be of frequency, magnitude and geographic extent that would adversely 17 affect any beneficial uses or substantially degrade water quality at these locations, with regard to 18 ammonia.

*NEPA Effects:* In summary, ammonia concentrations in water bodies upstream of the Delta, in the
 Plan Area, and the waters exported to the SWP/CVP Export Service Areas are not expected to be
 substantially different under Alternative 4A relative to the No Action Alternative (ELT and LLT).
 Thus, effects of the water conveyance facilities on ammonia are considered to be not adverse.

23 **CEQA** Conclusion: The magnitude and direction of changes in ammonia concentrations in water 24 bodies upstream of the Delta, in the Plan Area, or the waters exported to the SWP/CVP Export 25 Service Areas would be approximately the same as expected under Alternative 4, relative to Existing 26 Conditions. There would be no substantial, long-term increase in ammonia concentrations in the 27 rivers and reservoirs upstream of the Delta, in the Plan Area, or the waters exported to the CVP and 28 SWP service areas under Alternative 4A relative to Existing Conditions. As such, Alternative 4A is 29 not expected to cause additional exceedance of applicable water quality objectives/criteria by 30 frequency, magnitude, and geographic extent that would cause adverse effects on any beneficial uses 31 of waters in the affected environment. Because ammonia concentrations are not expected to 32 increase substantially, no long-term water quality degradation is expected to occur and, thus, no 33 adverse effects on beneficial uses would occur. Ammonia is not CWA Section 303(d) listed within 34 the affected environment and thus any minor increases that could occur in some areas would not 35 make any existing ammonia-related impairment measurably worse because no such impairments 36 currently exist. Because ammonia is not bioaccumulative, minor increases that could occur in some 37 areas would not bioaccumulate to greater levels in aquatic organisms that would, in turn, pose

substantial health risks to fish, wildlife, or humans. Based on these findings, this impact is
 considered to be less than significant. No mitigation is required.

# Impact WQ-2: Effects on Ammonia Concentrations Resulting from Implementation of Environmental Commitments 3, 4, 6–12, 15, and 16

5 NEPA Effects: Some habitat restoration activities included in Environmental Commitments 3, 4, and 6 6–11 would occur on lands in the Delta formerly used for irrigated agriculture. Although this may 7 decrease ammonia loading to the Delta from agriculture, increased biota in those areas as a result of 8 restored habitat may increase ammonia loading originating from flora and fauna. Ammonia loaded 9 from organisms is expected to be converted rapidly to nitrate by established microbial communities. 10 Thus, these land use changes would not be expected to substantially increase ammonia 11 concentrations in the Delta. Implementation of Environmental Commitments 12, 15, and 16 do not 12 include actions that would affect ammonia sources or loading. Based on these findings, the effects on 13 ammonia from the implementation Environmental Commitments 3, 4, 6–12, 15, and 16 under 14 Alternative 4A are determined to not be adverse.

15 **CEQA Conclusion:** Land use changes that would result from the Environmental Commitments are 16 not expected to substantially increase ammonia concentrations, because the amount of area to be 17 converted would be small relative to existing habitat, and any resulting ammonia would likely be 18 rapidly converted to nitrate. Thus, it is expected there would be no substantial, long-term increase in 19 ammonia concentrations in the rivers and reservoirs upstream of the Delta, in the Plan Area, or the 20 waters exported to the SWP/CVP Export Service Areas due to implementation of Environmental 21 Commitments 3, 4, 6–12, 15, and 16 relative to Existing Conditions. As such, implementation of these 22 Environmental Commitments would not be expected to cause additional exceedance of applicable 23 water quality objectives/criteria by frequency, magnitude, and geographic extent that would cause 24 significant impacts on any beneficial uses of waters in the affected environment. Because ammonia 25 concentrations would not be expected to increase substantially from implementation of these 26 Environmental Commitments, no long-term water quality degradation would be expected to occur 27 and, thus, no significant impact on beneficial uses would occur. Ammonia is not CWA Section 303(d) 28 listed within the affected environment and thus any minor increases that could occur in some areas 29 would not make any existing ammonia-related impairment measurably worse because no such 30 impairments currently exist. Because ammonia is not bioaccumulative, minor increases that could 31 occur in some areas would not bioaccumulate to greater levels in aquatic organisms that would, in 32 turn, pose substantial health risks to fish, wildlife, or humans. Based on these findings, this impact is 33 considered less than significant. No mitigation is required.

# Impact WQ-3: Effects on Boron Concentrations Resulting from Facilities Operations and Maintenance

36 Upstream of the Delta

37 As described for Alternative 4 (see Section 8.3.3.9), under Alternative 4A there would be no

38 expected change to the sources of boron in the Sacramento River and eastside tributary watersheds

- and, thus, resultant changes in flows from altered system-wide operations would have negligible, if
- 40 any, effects on the concentration of boron in the rivers and reservoirs of these watersheds. The
- modeled annual average lower San Joaquin River flow at Vernalis would decrease by 1%, relative to
   Existing Conditions (in association with the different operational components of Alternative 4A in
- 42 Existing Conditions (in association with the different operational components of Alternative 4A in 43 the ELT, climate change, and increased water demands) (Appendix 8F, *Boron*, Table Bo-32). The

1 reduced flow relative to Existing Conditions would result in possible increases in long-term average 2 boron concentrations of up to about 0.5% relative to the Existing Conditions. Flows would remain 3 virtually the same as the No Action Alternative (ELT), and thus flow changes would not result in 4 substantial boron increases relative to the No Action Alternative (ELT). The increased boron 5 concentrations, relative to Existing Conditions, under Alternative 4A in the ELT would not increase 6 the frequency of exceedances of any applicable objectives or criteria and would not be expected to 7 cause further degradation at measurable levels in the lower San Joaquin River, and thus would not 8 cause the existing impairment there to be discernibly worse. Consequently, Alternative 4A in the 9 ELT would not be expected to cause exceedance of boron objectives/criteria or substantially 10 degrade water quality with respect to boron, and thus would not adversely affect any beneficial uses 11 of the Sacramento River, the eastside tributaries, associated reservoirs upstream of the Delta, or the 12 San Joaquin River.

Effects of Alternative 4A in reservoirs and rivers upstream of the Delta in the LLT relative to Existing
 Conditions and the No Action Alternative (LLT) would be expected to be similar, because the climate
 change and sea level rise that would occur in the LLT would not affect boron sources in these areas.

#### 16 **Delta**

17 Effects of water conveyance facilities on boron under Alternative 4A in the Delta would be similar to18 the effects discussed for Alternative 4.

19 The effects of Alternative 4A relative to Existing Conditions and the No Action Alternative (ELT) are 20 discussed together because the direction and magnitude of predicted change are similar. Relative to 21 the Existing Conditions and No Action Alternative (ELT), Alternative 4A would result in increased 22 long-term average boron concentrations for the 16-year period modeled at most of the interior 23 Delta locations (increases up to 2% at the S. Fork Mokelumne River at Staten Island, 8% at Franks 24 Tract, and 10% at Old River at Rock Slough) (Appendix 8F, Boron, Table Bo-26). The long-term 25 average boron concentrations at most of the western Delta assessment locations would not change 26 measurably. The long-term annual average and monthly average boron concentrations, for either 27 the 16-year period or drought period modeled, would never exceed the 2,000 µg/L human health 28 advisory objective (i.e., for children) or the 500 µg/L agricultural objective at the majority of 29 assessment locations, which represents no change from the Existing Conditions and No Action 30 Alternative (ELT) (Appendix 8F, Boron, Table Bo-3C). A small increase in the frequency of 31 exceedances 500 μg/L agricultural objective at the Sacramento River at Mallard Island (i.e., as much 32 as 3% in the drought period relative to the No Action Alternative [ELT]) would not be anticipated to 33 substantially affect agricultural diversions which occur primarily at interior Delta locations. Minor 34 reductions in long-term average assimilative capacity of up to 6% at interior Delta locations (i.e., Old 35 River at Rock Slough) would occur with respect to the 500 µg/L agricultural objective (Appendix 8F, 36 Boron, Table Bo-27). However, because the absolute boron concentrations would still be well below 37 the lowest 500 µg/L objective for the protection of the agricultural beneficial use under Alternative 38 4A, the levels of boron degradation would not be of sufficient magnitude to substantially increase 39 the risk of exceeding objectives or cause adverse effects to municipal and agricultural water supply 40 beneficial uses, or any other beneficial uses, in the Delta (Appendix 8F, Boron, Figure Bo-6).

41 Effects of Alternative 4A in the Delta in the LLT, relative to Existing Conditions and the No Action

42 Alternative (LLT), would be expected to be similar to those described above for the ELT. Boron

- 43 concentrations may be higher at western Delta locations due to greater effects of climate change on
- 44 sea level rise that would occur in the LLT; however, these effects are independent of the alternative.

- 1 Further, boron is of concern in waters diverted for agricultural use, which primarily occurs in the
- 2 interior Delta, and based on Delta source water characteristics (see Table 8-42 in Section 8.3.1.7,
- 3 *Construction-Specific Considerations Used in the Assessment*), boron concentrations in the interior
- 4 Delta would be expected to remain suitable for agricultural use.

#### 5 SWP/CVP Export Service Areas

6 Under Alternative 4A, long-term average boron concentrations would decrease at the Banks 7 pumping plant (20%) and at Jones pumping plant (23%) relative to Existing Conditions, and the 8 reductions would be similar compared to No Action Alternative (ELT) (Appendix 8F, Boron, Table 9 Bo-26) as a result of export of a greater proportion of low-boron Sacramento River water. 10 Commensurate with the decrease in exported boron concentrations, boron concentrations in the 11 lower San Joaquin River may be reduced and would likely alleviate or lessen any expected increase 12 in boron concentrations at Vernalis associated with flow reductions (see discussion of Upstream of 13 the Delta), as well as locations in the Delta receiving a large fraction of San Joaquin River water. 14 Reduced export boron concentrations also may contribute to reducing the existing CWA Section 15 303(d) impairment in the lower San Joaquin River and associated TMDL actions for reducing boron 16 loading. These same effects on boron at the Banks and Jones pumping plants would be expected in 17 the LLT, because the primary effect of climate change on sea level rise and boron concentrations is 18 expected in the western Delta.

- 19 Maintenance of SWP and CVP facilities under Alternative 4A would not be expected to create new 20 sources of boron or contribute towards a substantial change in existing sources of boron in the 21 affected environment.
- 22 NEPA Effects: In summary, relative to the No Action Alternative (ELT and LLT), Alternative 4A 23 would result in relatively small increases in long-term average boron concentrations in the Delta, 24 not measurably increase boron levels in the lower San Joaquin River, and reduce boron levels in 25 water exported to the SWP/CVP export service areas. However, the predicted changes would not be 26 expected to cause exceedances of applicable objectives or further measurable water quality 27 degradation, and thus would not constitute an adverse effect on water quality.
- 28 **CEQA** Conclusion: Based on the above assessment, any modified reservoir operations and 29 subsequent changes in river flows under Alternative 4A, relative to Existing Conditions, would not 30 be expected to result in a substantial adverse change in boron levels upstream of the Delta. Small 31 increases in boron levels predicted for interior Delta locations in response to a shift in the Delta 32 source water percentages would not be expected to cause exceedances of objectives, or substantial 33 degradation of these water bodies. Alternative 4A maintenance also would not result in any 34 substantial increases in boron concentrations in the affected environment. Boron concentrations 35 would be reduced in water exported from the Delta to the CVP/SWP Export Service Areas, thus 36 reflecting a potential improvement to boron loading in the lower San Joaquin River.
- 37 Boron is not a bioaccumulative constituent, thus any increased concentrations under Alternative 4A 38 would not result in adverse boron bioaccumulation effects to aquatic life or humans. Relative to 39 Existing Conditions, Alternative 4A would not result in substantially increased boron concentrations 40 such that frequency of exceedances of municipal and agricultural water supply objectives would 41 increase. The levels of boron degradation that may occur under Alternative 4A would not be of 42 sufficient magnitude to cause substantially increased risk for adverse effects to municipal or 43 agricultural beneficial uses within the affected environment. Long-term average boron 44
  - concentrations would decrease in Delta water exports to the SWP and CVP service area, which may

- contribute to reducing the existing CWA Section 303(d) impairment of agricultural beneficial uses in
   the lower San Joaquin River. Based on these findings, this impact is determined to be less than
- 3 significant. No mitigation is required.

# Impact WQ-4: Effects on Boron Concentrations Resulting from Implementation of Environmental Commitments 3, 4, 6–12, 15, and 16

6 **NEPA Effects:** The implementation of Environmental Commitments 3, 4, 6–12, 15, and 16 for 7 Alternative 4A would present no new direct sources of boron to the affected environment, including 8 areas upstream of the Delta, within the Delta region, and in the SWP/CVP Export Service Areas. 9 Habitat restoration activities in the Delta, while involving increased land and water interaction 10 within these habitats, would not be anticipated to contribute boron which is primarily associated 11 with source water inflows to the Delta (i.e., San Joaquin River, agricultural drainage, and Bay source 12 water). Moreover, some habitat restoration would occur on lands within the Delta currently used for 13 irrigated agriculture, thus replacing agricultural land uses with restored habitats. The potential 14 reduction in irrigated lands within the Delta may result in reduced discharges of agricultural field 15 drainage with elevated boron concentrations, which would be considered an improvement 16 compared to the No Action Alternative (ELT and LLT). Consequently, as they pertain to boron, 17 implementation of the Environmental Commitments would not be expected to adversely affect any 18 of the beneficial uses of the affected environment.

CEQA Conclusion: Implementation of Environmental Commitments 3, 4, 6–12, 15, and 16 for 19 20 Alternative 4A would not present new or substantially changed sources of boron to the affected 21 environment upstream of the Delta, within Delta, or in the SWP/CVP Export Service Areas. As such, 22 their implementation would not be expected to substantially increase the frequency with which 23 applicable Basin Plan objectives or other criteria would be exceeded in water bodies of the affected 24 environment located upstream of the Delta, within the Delta, or in the SWP/CVP Export Service 25 Areas or substantially degrade the quality of these water bodies, with regard to boron. Based on 26 these findings, this impact is considered to be less than significant. No mitigation is required.

# Impact WQ-5: Effects on Bromide Concentrations Resulting from Facilities Operations and Maintenance

### 29 Upstream of the Delta

30 As described for Alternative 4 (see Section 8.3.3.9), under Alternative 4A in the ELT there would be 31 no expected change to the sources of bromide in the Sacramento River and eastside tributary 32 watersheds. Thus, changes in the magnitude and timing of reservoir releases north and east of the 33 Delta would have negligible, if any, effect on the sources, and ultimately the concentration of 34 bromide in the Sacramento River, the eastside tributaries, and the various reservoirs of the related 35 watersheds. The modeled annual average lower San Joaquin River flow at Vernalis would decrease 36 slightly (1%) compared to Existing Conditions and would remain virtually the same as the No Action 37 Alternative (ELT), and thus flow changes would not result in substantial bromide increases 38 (Appendix 8E, Bromide, Table 24). Moreover, there are no existing municipal intakes on the lower 39 San Joaquin River, which is the beneficial use most sensitive to elevated bromide concentrations. 40 Consequently, Alternative 4A in the ELT would not be expected to adversely affect the MUN 41 beneficial use, or any other beneficial uses, of the Sacramento River, the San Joaquin River, the 42 eastside tributaries, or their associated reservoirs upstream of the Delta due to changes in bromide 43 concentrations.

- 1 Effects of Alternative 4A in reservoirs and rivers upstream of the Delta in the LLT relative to Existing
- 2 Conditions and the No Action Alternative (LLT) would be expected to be similar, because the climate
- change and sea level rise that would occur in the LLT would not affect bromide sources in these
  areas.

### 5 Delta

- 6 Estimates of bromide concentrations at Delta assessment locations were generated using a mass
- 7 balance approach, and using relationships between EC and chloride and between chloride and
- bromide and DSM2 EC output. See Section 8.3.1.3, *Plan Area*, for more information regarding these
   modeling approaches. The assessment below identifies changes in bromide at Delta assessment
- 10 locations based on both approaches.
- 11 Based on the mass balance modeling approach for bromide, relative to Existing Conditions, 12 Alternative 4A long-term average bromide concentrations would increase in the S. Fork Mokelumne 13 River at Staten Island, and decrease at all other assessment locations (Appendix 8E, Bromide, Table 14 22). Average bromide concentrations at Staten Island would increase from 50 µg/L under Existing 15 Conditions to 54  $\mu$ g/L (8% increase) for the modeled 16-year hydrologic period (1976–1991). 16 However, multiple interior and western Delta assessment locations would have an increased 17 frequency of exceedance of 50  $\mu$ g/L, which is the CALFED Drinking Water Program goal for bromide 18 as a long-term average applied to drinking water intakes (Appendix 8E, Bromide, Table 22). These 19 locations are the S. Fork Mokelumne River at Staten Island. Franks Tract, Old River at Rock Slough. 20 Sacramento River at Emmaton, San Joaquin River at Antioch, and Sacramento River at Mallard 21 Island. The greatest increase in frequency of exceedance of the CALFED Drinking Water Program 22 long-term goal of 50  $\mu$ g/L would occur in the S. Fork Mokelumne River (7% increase) and 23 Sacramento River at Emmaton (4% increase). The increase in frequency of exceedance of the 24  $50 \mu g/L$  threshold at the other locations would be 2% or less. Similarly, these locations and the 25 Contra Costa Pumping Plant #1 would have an increased frequency of exceedance of  $100 \mu g/L$ , 26 which is the concentration believed to be sufficient to meet currently established drinking water 27 criteria for disinfection byproducts (Appendix 8E, Bromide, Table 22). The greatest increase in 28 frequency of exceedance of  $100 \,\mu$ g/L would occur at Sacramento River at Emmaton (5% increase) 29 and San Joaquin River at Antioch and Franks Tract (4% increase). The increase in frequency of 30 exceedance of the 100  $\mu$ g/L threshold at the other locations would be 3% or less.
- 31 Changes in long-term average bromide concentrations and changes in threshold exceedance 32 frequencies relative to the No Action Alternative (ELT) are generally of similar magnitude to those 33 previously described relative to Existing Conditions (Appendix 8E, *Bromide*, Table 22). However, 34 unlike the Existing Conditions comparison, relative to the No Action Alternative (ELT), long-term 35 average bromide concentrations in the San Joaquin River at Buckley Cove and the North Bay 36 Aqueduct at Barker Slough would increase under Alternative 4A, although the increases would be 37 relatively small (<1%). Further, at the North Bay Aqueduct, the frequency of exceedance of 50 µg/L 38 would increase from 35% to 40%; there would be no increased exceedance of the 100  $\mu$ g/L 39 threshold. The increase in the frequency of exceedance of the 50  $\mu$ g/L threshold at the other 40 locations would be 3% or less, The frequency of exceedance of the 100  $\mu$ g/L at the other locations 41 would increase relative to the No Action Alternative (ELT) by 2% or less in the Mokelumne River at 42 Staten Island, Franks Tract, in Old River at Rock Slough, in the San Joaquin River at Antioch, in the Sacramento River at Mallard Island, and at Contra Costa. There would not be an increased 43
- 44 exceedance of the  $100 \,\mu$ g/L threshold at Emmaton.

- 1 Results of the modeling approach which used relationships between EC and chloride and between
- 2 chloride and bromide were consistent with the discussion above, and assessment of bromide using
- 3 these modeling results leads to the same conclusions as are presented above for the mass balance
- 4 approach (Appendix 8E, *Bromide*, Table 23).

5 The magnitude of bromide concentration increases at Mallard Slough and in the San Joaquin River at 6 Antioch during their historical months of use, relative to Existing Conditions and the No Action 7 Alternative (ELT) would be generally similar to those described for Alternative 4 (Appendix 8E, 8 Bromide, Table 25), and the frequency of exceedance of bromide thresholds would be similar 9 (Appendix 8E, Bromide, Table 22). As described for Alternative 4, the use of seasonal intakes at these 10 locations is largely driven by acceptable water quality, and thus has historically been opportunistic. 11 Opportunity to use these intakes would remain, and the predicted increases in bromide concentrations at Antioch and Mallard Slough would not be expected to adversely affect MUN 12 13 beneficial uses, or any other beneficial use, at these locations.

- 14 The effects of Alternative 4A in the LLT in the Delta region, relative to Existing Conditions and the 15 No Action Alternative (LLT), would be expected to be similar to that described above. There may be 16 higher bromide concentrations in the LLT in the western Delta, but this would be associated with 17 sea level rise, not the project alternative, because the primary source of bromide to the Delta is sea 18 unter intrusion
- 18 water intrusion.

### 19 SWP/CVP Export Service Areas

20 Under Alternative 4A, long-term average bromide concentrations at the Banks and Jones pumping 21 plants, based on the mass balance modeling approach, would decrease. Long-term average bromide 22 concentrations for the modeled 16-year hydrologic period at the pumping plants would decrease by 23 as much as 46% relative to Existing Conditions and 43% relative to the No Action Alternative (ELT) 24 (Appendix 8E, Bromide, Table 22). As a result, less frequent exceedances of the 50 µg/L and 100 25 µg/L assessment thresholds would occur and an overall improvement in SWP/CVP Export Service 26 Areas water quality would occur respective to bromide. Commensurate with the decrease in 27 exported bromide, an improvement in lower San Joaquin River bromide would also occur since 28 bromide in the lower San Joaquin River is principally related to irrigation water deliveries from the 29 Delta. Results of the modeling approach which used relationships between EC and chloride and 30 between chloride and bromide are consistent with the mass balance results, and assessment of 31 bromide using these modeling results leads to the same conclusions as are presented for the mass 32 balance approach (Appendix 8E, Bromide, Table 23).

- The effects of Alternative 4A in the LLT in the SWP/CVP Export Service Areas, relative to Existing
  Conditions and the No Action Alternative (LLT), would be expected to be similar to that described
  above, because the sea level rise that could occur in the LLT would not be expected to result in
  substantial bromide contributions to the water exported at Banks and Jones pumping plants.
- Maintenance of SWP and CVP facilities under Alternative 4A would not be expected to create new
  sources of bromide or contribute towards a substantial change in existing sources of bromide in the
  affected environment. Maintenance activities would not be expected to cause any substantial change
  in bromide such that MUN beneficial uses, or any other beneficial use, would be adversely affected
  anywhere in the affected environment.
- *NEPA Effects*: In summary, the operations and maintenance activities under Alternative 4A, relative
   to the No Action Alternative (ELT and LLT) would result in an increased frequency of exceedance of

- both the 50 μg/L and 100 μg/L bromide thresholds for protecting against the formation of
   disinfection byproducts in treated drinking water at the S. Fork Mokelumne River at Staten Island
- disinfection byproducts in treated drinking water at the S. Fork Mokelumne River at Staten Island,
   Franks Tract, San Joaquin River at Antioch, and Sacramento River at Mallard Island. In addition,
- 4 there would be an increased frequency of exceedance of the 50  $\mu$ g/L threshold at Emmaton and the
- 5 North Bay Aqueduct at Barker Slough, and an increased frequency of exceedance of the 100 µg/L
- 6 threshold in the Old River at Rock Slough and at Contra Costa Pumping Plant #1. However, long-
- term average bromide concentrations would increase only in the S. Fork Mokelumne River at Staten
- 8 Island, the San Joaquin River at Buckley Cove, and the North Bay Aqueduct at Barker Slough; there
- 9 would be decreases in long-term average bromide concentrations at the other assessment locations.
- 10 The long-term bromide concentration in the S. Fork Mokelumne River at Staten Island would be less
- 11 than the concentration believed to be sufficient to meet currently established drinking water criteria 12 for disinfection byproducts, and the increase in the San Joaquin River at Buckley Cove and the North
- 13 Bay Aqueduct at Barker Slough would be minimal (<2%). Thus, these increased bromide
- concentrations are not expected to result in adverse effects to MUN beneficial uses, or any other
   beneficial use, at these locations. Based on these findings, this effect is determined to not be adverse.
- *CEQA Conclusion*: While greater water demands under Alternative 4A would alter the magnitude
   and timing of reservoir releases north and east of the Delta, these activities would have negligible, if
   any, effect on the sources of bromide, and ultimately the concentration of bromide in the
   Sacramento River, the San Joaquin River, the eastside tributaries, and the various reservoirs of the
   related watersheds, as described for Alternative 4 (see Section 8.3.3.9).
- 21 Under Alternative 4A there would be an increased frequency of exceedance of both the 50  $\mu$ g/L and 22 100 µg/L bromide thresholds for protecting against the formation of disinfection byproducts in 23 treated drinking water at the S. Fork Mokelumne River at Staten Island, Franks Tract, Old River at 24 Rock Slough, Sacramento River at Emmaton, San Joaquin River at Antioch, and Sacramento River at 25 Mallard Island. Also, there would be an increased frequency of exceedance of the 100  $\mu$ g/L threshold 26 at the Contra Costa Pumping Plant #1. However, long-term average bromide concentrations would 27 increase only in the S. Fork Mokelumne River at Staten Island and decrease at all other assessment 28 locations. The long-term bromide concentration in the S. Fork Mokelumne River at Staten Island (54 29  $\mu$ g/L) would be less than the 100  $\mu$ g/L believed to be sufficient to meet currently established 30 drinking water criteria for disinfection byproducts. Further, as described for Alternative 4 (see 31 Section 8.3.3.9), the use of seasonal intakes at Antioch and Mallard Island is largely driven by 32 acceptable water quality, and thus has historically been opportunistic and opportunity to use these
- intakes would remain. Thus, these increased bromide concentrations would not be expected to
   adversely affect MUN beneficial uses, or any other beneficial use, at these locations.
- The assessment of effects on bromide in the SWP/CVP Export Service Areas is based on assessment of changes in bromide concentrations at Banks and Jones pumping plants. Long-term average bromide concentrations at the Banks and Jones pumping plants are predicted to decrease by as much as 46% relative to Existing Conditions and there would be less frequent exceedance of bromide concentration thresholds.
- Based on the above, Alternative 4A would not cause exceedance of applicable state or federal
  numeric or narrative water quality objectives/criteria because none exist for bromide. Alternative
  4A would not result in any substantial change in long-term average bromide concentration or
  exceed 50 and 100 μg/L assessment threshold concentrations by frequency, magnitude, and
  geographic extent that would result in adverse effects on any beneficial uses within affected water
  bodies. Bromide is not a bioaccumulative constituent and thus concentrations under this alternative

- 1 would not result in bromide bioaccumulating in aquatic organisms. Increases in exceedances of the
- 2 100  $\mu$ g/L assessment threshold concentration would be 5% or less at all locations assessed, which is
- 3 considered to be less than substantial long-term degradation of water quality. The levels of bromide
- 4 degradation that may occur under the Alternative 4A would not be of sufficient magnitude to cause
- 5 substantially increased risk for adverse effects on any beneficial uses of water bodies within the
- affected environment. Bromide is not CWA Section 303(d) listed and thus the minor increases in
   long-term average bromide concentrations would not affect existing beneficial use impairment
- because no such use impairment currently exists for bromide. Based on these findings, this impact is
- 9 less than significant. No mitigation is required.

# Impact WQ-6: Effects on Bromide Concentrations Resulting from Implementation of Environmental Commitments 3, 4, 6–12, 15, and 16

12 NEPA Effects: Implementation of Environmental Commitments 3, 4, 6–12, 15, and 16 would present 13 no new sources of bromide to the affected environment, including areas Upstream of the Delta, 14 within the Plan Area, and the SWP/CVP Export Service Areas. Some habitat restoration activities 15 would occur on lands in the Delta formerly used for irrigated agriculture. Such replacement or 16 substitution of land use activity would not be expected to result in new or increased sources of 17 bromide to the Delta. Therefore, as they pertain to bromide, implementation of these Environmental 18 Commitments would not be expected to adversely affect MUN beneficial use, or any other beneficial 19 uses, of the affected environment.

- Environmental Commitment 4 would result in some tidal habitat restoration, however, the areal
   extent would be small relative to the existing and No Action Alternative tidal area and, thus not
   expected to appreciably affect the magnitude of daily tidal water exchange at the restoration areas
   or alter other hydrodynamic conditions in adjacent Delta channels that would result in measurable
   bromide concentration changes.
- In summary, implementation of Environmental Commitments 3, 4, 6–12, 15, and 16 under
  Alternative 4A relative to the No Action Alternative (ELT and LLT), would have negligible, if any,
  effects on bromide concentrations. Therefore, the effects on bromide from implementing
  Environmental Commitments 3, 4, 6–12, 15, and 16 are determined to not be adverse.
- 29 **CEOA Conclusion:** Implementation of Environmental Commitments 3, 4, 6–12, 15, and 16 under 30 Alternative 4A would not present new or substantially changed sources of bromide to the affected 31 environment. Some Environmental Commitments may replace or substitute for existing irrigated 32 agriculture in the Delta. This replacement or substitution would not be expected to substantially 33 increase or present new sources of bromide. Thus, implementation of Environmental Commitments 34 3, 4, 6–12, 15, and 16 would have negligible, if any, effects on bromide concentrations throughout 35 the affected environment, would not cause exceedance of applicable state or federal numeric or 36 narrative water quality objectives/criteria because none exist for bromide, and would not cause 37 changes in bromide concentrations that would result in significant impacts on any beneficial uses 38 within affected water bodies. Implementation of Environmental Commitments 3, 4, 6–12, 15, and 16 39 would not cause significant long-term water quality degradation such that there would be greater 40 risk of significant impacts on beneficial uses, would not cause greater bioaccumulation of bromide, 41 and would not further impair any beneficial uses due to bromide concentrations because no uses are 42 currently impaired due to bromide levels. Based on these findings, this impact is considered less
- 43 than significant. No mitigation is required.

# Impact WQ-7: Effects on Chloride Concentrations Resulting from Facilities Operations and Maintenance

### 3 Upstream of the Delta

4 The effects of Alternative 4A on chloride concentrations in reservoirs and rivers upstream of the 5 Delta would be the similar to those effects described for Alternative 4 (see Section 8.3.3.9). Chloride 6 loading in these watersheds would remain unchanged and resultant changes in flows from altered 7 system-wide operations would have negligible, if any, effects on the concentration of chloride in the 8 rivers and reservoirs of these watersheds. There would be no expected change to the sources of 9 chloride in the Sacramento River and eastside tributary watersheds, and changes in the magnitude 10 and timing of reservoir releases north and east of the Delta would have negligible, if any, effect on 11 the sources, and ultimately the concentration of chloride in the Sacramento River, the eastside 12 tributaries, and the various reservoirs of the related watersheds. The modeled annual average lower 13 San Joaquin River flow at Vernalis would decrease slightly (1%) compared to Existing Conditions 14 and would remain virtually the same as the No Action Alternative (ELT), and thus flow changes 15 would not result in substantial chloride increases. Moreover, there are no existing municipal intakes 16 on the lower San Joaquin River. Consequently, Alternative 4A in the ELT would not be expected to 17 cause exceedances of chloride objectives/criteria or substantially degrade water quality with 18 respect to chloride, and thus would not adversely affect any beneficial uses of the Sacramento River, 19 the eastside tributaries, associated reservoirs upstream of the Delta, or the San Joaquin River.

Effects of Alternative 4A in reservoirs and rivers upstream of the Delta in the LLT relative to Existing
 Conditions and the No Action Alternative (LLT) would be expected to be similar, because the climate
 change and sea level rise that would occur in the LLT would not affect chloride sources in these
 areas.

### 24 **Delta**

Estimates of chloride concentrations at Delta assessment locations were generated using a mass
balance approach and EC-chloride relationships and DSM2 EC output. See Section 8.3.1.3, *Plan Area*,
for more information regarding these modeling approaches. The assessment below identifies
changes in chloride at Delta assessment locations based on both approaches.

- 29 Modeling of chloride using both the mass balance approach and EC-chloride relationship predicts 30 that Alternative 4A in the ELT would result in reduced long-term average chloride concentrations, 31 relative to Existing Conditions, for the 16-year period modeled at all assessment locations except for 32 the S. Fork Mokelumne River at Staten Island. The increase in long-term average chloride 33 concentration at Staten Island would be 1 mg/L (7%) based on the mass balance modeling and 34 <1 mg/L (3%) based on the EC-chloride relationship (Appendix 8G, Chloride, Tables Cl-69 and Cl-35 70). These increases are extremely small in absolute terms and relative to applicable water quality 36 objectives, and are within the estimated modeling uncertainty. The results differ from Alternative 4, 37 under which there would be increased long-term average chloride concentrations also at the North 38 Bay Aqueduct at Barker Slough. The change in long-term average chloride concentrations relative to 39 the No Action Alternative (ELT) would be similar to those relative to Existing Conditions.
- 40 The following outlines the modeled chloride changes relative to the applicable objectives and41 beneficial uses of Delta waters.

### 1 Municipal Beneficial Uses Relative to Existing Conditions

- 2 Estimates of chloride concentrations generated using EC-chloride relationships were used to
- 3 evaluate the 150 mg/L Bay-Delta WQCP objective for municipal and industrial beneficial uses on a
- 4 basis of the percentage of years the chloride objective is exceeded for the modeled 16-year period.
- 5 The objective is exceeded if chloride concentrations exceed 150 mg/L for a specified number of days
- in a given water year at Antioch and Contra Costa Pumping Plant #1. For Alternative 4A, the
   modeled frequency of objective exceedance would decrease at the Contra Costa Pumping Plant #1
- a from 7% of years under Existing Conditions, to 0% of years (Appendix 8G, *Chloride*, Table Cl-64).
- 9 Evaluation of the 250 mg/L Bay-Delta WQCP objective for chloride utilized results from both the
- mass balance approach and EC-chloride relationship. The basis for the evaluation was the predicted
   number of days the objective would be exceeded for the modeled 16-year period.
- 12 Based on the mass balance approach, there would be a decreased frequency of exceedance of the
- 13 250 mg/L objective under Alternative 4A, relative to Existing Conditions, at all locations except in
- 14 the Sacramento River at Mallard Island and Emmaton, and San Joaquin River at Antioch. In the
- 15 Sacramento River at Mallard Island, the frequency of objective exceedance would increase from 85%
- 16 under Existing Conditions to 86% under Alternative 4A for the entire period modeled (Appendix 8G,
- 17 *Chloride*, Table Cl-81). At Emmaton, there would be an increase in chloride objective exceedance
- 18 during the drought period modeled, from 55% to 58%. In the San Joaquin River at Antioch, there
- 19 would be an increase in the chloride objective exceedance during the drought period modeled from
- 20 82% to 83%. These changes are within the uncertainty of the modeling approach.
- Similarly, estimates of chloride concentrations generated using EC-chloride relationships and DSM2
  EC output (see Section 8.3.1.3) were also used to evaluate the 250 mg/L Bay-Delta WQCP objective
  for chloride at Contra Costa Pumping Plant #1, where daily average objectives apply. The basis for
  the evaluation was the predicted number of days the objective was exceeded for the modeled 16year period. For Alternative 4A, the modeled frequency of objective exceedance would decrease,
  from 6% of modeled days under Existing Conditions, to 4% of modeled days under Alternative 4A
  (Appendix 8G, *Chloride*, Table Cl-63).
- 28 The mass balance results also indicate reduced assimilative capacity with respect to the 250 mg/L 29 objective during certain months and at certain locations. In the San Joaquin River at Antioch, there 30 would be a reduction in assimilative capacity in March and April of up to 21% for the 16-year period 31 modeled, and 71% for the drought period modeled (Appendix 8G, Chloride, Table Cl-71). 32 Assimilative capacity at the Contra Costa Pumping Plant #1 would be reduced in March, April, and 33 June by up to 4% for the entire period modeled and in April, May and June by up to 4% for the 34 drought period modeled. These estimates include the effect of climate change and sea level rise, as 35 well as the alternative. Comparisons to the No Action Alternative (ELT) below provide an
- 36 assessment of the effect of the alternative alone.
- When utilizing the EC-chloride relationship to model chloride concentrations for the 16-year period,
  trends in frequency of exceedance and use of assimilative capacity would be similar to those
  discussed when utilizing the mass balance modeling approach (Appendix 8G, *Chloride*, Tables Cl-72
- 40 and Cl-82). However, the EC-chloride relationships predicted changes of lesser magnitude, where
- and Cl-82). However, the EC-chloride relationships predicted changes of lesser magnitude, where
   predictions of change utilizing the mass balance approach were generally of greater magnitude, and
- 42 thus more conservative. As discussed in Section 8.3.1.3, *Plan Area*, in cases of such disagreement, the
- 43 approach that yielded the more conservative predictions was used as the basis for determining
- 44 adverse impacts.

### 1 CWA Section 303(d) Listed Water Bodies–Relative to Existing Conditions

Tom Paine Slough in the southern Delta is on the state's CWA Section 303(d) list for chloride with
respect to the secondary MCL of 250 mg/L. Monthly average chloride concentrations at the Old
River at Tracy Road for the 16-year period modeled, which represents the nearest DSM2-modeled
location to Tom Paine Slough, would be generally similar under Alternative 4A in the ELT relative to
Existing Conditions, and thus, would not be further degraded on a long-term basis and Alternative
4A in the ELT would thus not make this impairment discernibly worse (Appendix 8G, *Chloride*,
Figure Cl-17).

9 Suisun Marsh also is on the state's CWA Section 303(d) list for chloride in association with the Bay-10 Delta WQCP objectives for maximum allowable salinity during the months of October through May, 11 which establish appropriate seasonal salinity conditions for fish and wildlife beneficial uses. In the 12 Sacramento River at Mallard Island, monthly average chloride concentrations for the 16-year period 13 modeled would generally decrease under Alternative 4A in the ELT relative to Existing Conditions in 14 October through February by 2–18%, and increase in March through May by 1–17% (Appendix 8G, 15 *Chloride*, Figure Cl-18). In the Sacramento River at Collinsville monthly average chloride 16 concentrations for the 16-year period modeled would similarly decrease under Alternative 4A in the 17 ELT relative to Existing Conditions in October through February by 3–22% and increase in March 18 and April by 11–21% (Appendix 8G, *Chloride*, Figure Cl-19). In Montezuma Slough at Beldon's 19 Landing monthly average chloride concentrations for the 16-year period modeled would similarly 20 decrease under Alternative 4A in the ELT relative to Existing Conditions in October through 21 February by 1–15% and increase in March through May by 2–12% (Appendix 8G, Chloride, Figure 22 Cl-20). Chloride levels in Suisun Marsh are highly dynamic on a sub-daily basis as a result of tidal 23 influences. The changes identified above are small relative to normal day-to-day variability in 24 chloride in Suisun Marsh. For these reasons, any changes in chloride in Suisun Marsh are expected to 25 have no adverse effect on marsh beneficial uses. These changes reflect the effect of climate change 26 and sea level rise, as well as the alternative. Comparisons to the No Action Alternative (ELT) below 27 provide an assessment of the effect of the alternative alone.

28 Municipal Beneficial Uses Relative to No Action Alternative (ELT)

Similar to the assessment conducted for Existing Conditions, estimates of chloride concentrations
generated from EC-chloride relationships were used to evaluate the 150 mg/L Bay-Delta WQCP
objective for municipal and industrial beneficial uses. For Alternative 4A in the ELT, the modeled
frequency of objective exceedance would not change at the Contra Costa Pumping Plant #1—both
the No Action Alternative (ELT) and Alternative 4A would have no exceedances (Appendix 8G, *Chloride*, Table Cl-64).

- Based on the mass balance approach, the frequency of exceedance of the 250 mg/L objective under Alternative 4A in the ELT would be the same, or would decrease, at all locations relative to the No
- 37 Action Alternative (ELT) (Appendix 8G, *Chloride*, Table Cl-81).
- 38 Similarly, estimates of chloride concentrations generated using EC-chloride relationships and DSM2
- 39 EC output (see Section 8.3.1.3) were also used to evaluate the 250 mg/L Bay-Delta WQCP objective
- 40 for chloride at Contra Costa Pumping Plant #1, where daily average objectives apply. The basis for
- 41 the evaluation was the predicted number of days the objective was exceeded for the modeled 16-
- 42 year period. For Alternative 4A, the modeled frequency of objective exceedance would decrease,
- 43 from 8% of modeled days under the No Action Alternative (ELT), to 4% of modeled days under
- 44 Alternative 4A (Appendix 8G, *Chloride*, Table Cl-63).

1 Estimates of long-term use of assimilative capacity using the mass balance results indicated the 2 potential for reduced assimilative capacity with respect to the 250 mg/L objective for certain 3 months and locations. Calculations using the long-term monthly average concentrations showed 4 that in the San Joaquin River at Antioch, there would be a reduction in assimilative capacity in April 5 of 5% for the entire period modeled and 48% for the drought period modeled (Appendix 8G, 6 *Chloride*, Table Cl-71). However, this approach used long-term average chloride concentrations, 7 which can be heavily influenced by changes in a small number of years when chloride 8 concentrations would already be very high. Additionally, when long term averages are just below 9 the objective, very small changes in chloride that are within the modeling uncertainty can result in 10 very high estimates of use of assimilative capacity. To further investigate the potential for water 11 quality degradation with respect to chloride, the concentrations of chloride during individual water 12 years was examined.

- 13 This further examination was limited to the mass balance approach, since when utilizing the EC-14 chloride relationship to model monthly average chloride concentrations for the 16-year period, 15 trends in frequency of exceedance and use of assimilative capacity were similar to those discussed 16 for the mass balance modeling approach (Appendix 8G, Chloride, Tables Cl-82 and Cl-72). However, 17 utilizing the EC-chloride relationships predicted changes of lesser magnitude, where predictions of 18 change utilizing the mass balance approach were generally of greater magnitude, and thus more 19 conservative. As discussed in Section 8.3.1.3, *Plan Area*, in cases of such disagreement, the approach 20 that yielded the more conservative predictions was used as the basis for determining adverse 21 impacts.
- 22 Figure Cl-21 in Appendix 8G, Chloride shows chloride concentrations in April during the 5-year 23 drought period (1987–1991) at Antioch, where Table Cl-71 in Appendix 8G, *Chloride* indicated up to 24 48% use of assimilative capacity. The figure shows that during 2 of the 5 years, chloride 25 concentrations increased relative to the No Action Alternative (ELT) and decreased in the other 3 26 years. The absolute differences estimated are fairly small and may be within modeling uncertainty. 27 Figures Cl-22 and Cl-23 in Appendix 8G show a box and whisker plot and exceedance plot for April 28 at Antioch for all dry and critical water years modeled (not just the 1987–1991 drought period). 29 These graphs show that while the median chloride concentration is increased relative to the No Action Alternative (ELT), the maximums, 25th percentile, and 75th percentile values are either 30 31 similar or decreased. Based on this analysis, long-term degradation is not expected at Antioch in 32 April during drought years.
- Based on the low level of water quality degradation estimated for the western Delta, and the lack of
   exceedance of water quality objectives, Alternative 4A is not expected to have substantial adverse
   effects on municipal and industrial beneficial uses in the western Delta.
- 36 CWA Section 303(d) Listed Water Bodies–Relative to No Action Alternative (ELT)
- With respect to the state's CWA Section 303(d) listing for chloride, monthly average chloride
  concentrations at Tom Paine Slough would not be further degraded on a long-term basis, based on
  the overall small changes that would occur in Old River at Tracy Road (Appendix 8G, *Chloride*, Figure
  Cl-17). In the Sacramento River at Mallard Island, monthly average chloride concentrations for the
  16-year period modeled would increase slightly under Alternative 4A in the ELT relative to the No
- 42 Action Alternative (ELT) in March and April by 1–4%, and decrease in May and October through
- 43 February by up to 12% (Appendix 8G, *Chloride*, Figure Cl-18). In the Sacramento River at Collinsville
- 44 monthly average chloride concentrations for the 16-year period modeled would similarly increase

- 1 in March and April by 3%, and decrease in May and October through February by up to 18% 2 (Appendix 8G, *Chloride*, Figure Cl-19). In Montezuma Slough at Beldon's Landing monthly average 3 chloride concentrations for the 16-year period modeled would increase in December, March and 4 April by 1–2%, and decrease in May, October, November, January and February by 6–10% (Appendix 5 8G, Chloride, Figure Cl-20). Chloride levels in Suisun Marsh are highly dynamic on a sub-daily basis 6 as a result of tidal influences. The changes identified above are small relative to normal day-to-day 7 variability in chloride in Suisun Marsh. For these reasons, any changes in chloride in Suisun Marsh 8 are expected to have no adverse effect on marsh beneficial uses.
- 9 The effects of Alternative 4A in the LLT in the Delta region, relative to Existing Conditions and the
- No Action Alternative (LLT), would be expected to be similar to effects in the ELT. With greater
  climate change and sea level rise, additional outflow may be required at certain times to prevent
  increases in chloride in the west Delta. Small increases in chloride concentrations may occur in some
  areas, but it is not expected that these increases would cause exceedance of Bay-Delta WQCP
  objectives of cause substantial long-term degradation that would impact municipal and industrial
  beneficial uses.

### 16 SWP/CVP Export Service Areas

- 17 Under Alternative 4A in the ELT, long-term average chloride concentrations at the Banks and Jones 18 pumping plants, based on the mass balance analysis of modeling results for the 16-year period, 19 would decrease relative to Existing Conditions. Chloride concentrations would be reduced by 45% 20 at Banks pumping plant (Appendix 8G, *Chloride*, Table Cl-69). At Jones pumping plant, chloride 21 concentrations would be reduced 43% (Appendix 8G, Chloride, Table Cl-69). The frequency of 22 exceedances of applicable water quality objectives would decrease relative to Existing Conditions, 23 for both the 16-year period and the drought period modeled (Appendix 8G, *Chloride*, Table Cl-81). 24 The chloride concentration changes relative to the No Action Alternative (ELT) would be similar. 25 Consequently, water exported into the SWP/CVP Export Service Areas would generally be of similar 26 or better quality with regard to chloride relative to Existing Conditions and the No Action 27 Alternative (ELT). Results of the modeling approach which utilized a EC-chloride relationship are 28 consistent these results, and assessment of chloride using these modeling output results in the same 29 conclusions as for the mass balance approach (Appendix 8G, Chloride, Tables Cl-70 and Cl-82).
- Commensurate with the reduced chloride concentrations in water exported to the SWP/CVP Export
   Service Area, reduced chloride loading in the lower San Joaquin River would be anticipated which
   would likely reduce chloride concentrations at Vernalis.
- The effects of Alternative 4A in the LLT in the SWP/CVP Export Service Areas, relative to Existing
  Conditions and the No Action Alternative (LLT), would be expected to be very similar to effects in
  the ELT. The difference in these timeframes that could contribute to EC differences between the ELT
  and LLT is climate change and sea level rise, and thus would not be due to the alternative.
- Maintenance of SWP and CVP facilities would not be expected to create new sources of chloride or
   contribute towards a substantial change in existing sources of chloride in the affected environment.
   Maintenance activities would not be expected to cause any substantial change in chloride such that
   any long-term water quality degradation would occur, thus, beneficial uses would not be adversely
- 41 affected anywhere in the affected environment.
- 42 *NEPA Effects*: In summary, relative to the No Action Alternative (ELT and LLT), Alternative 4A
   43 would not result in substantially increased chloride concentrations upstream of the Delta, in the

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1 Delta, or in the SWP/CVP Export Service Area on a long-term average basis that would result in 2 adverse effects on the municipal and industrial water supply beneficial use, or any other beneficial 3 use. Additional exceedance of the 150 mg/L and 250 mg/L objectives is not expected, and 4 substantial long-term degradation is not expected that would result in adverse effects on the 5 municipal and industrial water supply beneficial use, or any other beneficial use. Based on these 6 findings, this effect is determined to not be adverse.

*CEQA Conclusion*: Chloride is not a constituent of concern in the Sacramento River watershed
upstream of the Delta; therefore, river flow rate and reservoir storage reductions that would occur
under Alternative 4A relative to Existing Conditions, would not be expected to result in a substantial
adverse change in chloride levels. Additionally, relative to Existing Conditions, Alternative 4A would
not result in reductions in river flow rates (i.e., less dilution) or increased chloride loading such that
there would be any substantial increase in chloride concentrations upstream of the Delta in the San
Joaquin River watershed.

- Relative to Existing Conditions, Alternative 4A would not result in substantially increased chloride
   concentrations in the Delta on a long-term average basis that would result in adverse effects on the
   municipal and industrial water supply beneficial use. Additional exceedance of the 150 mg/L and
   250 mg/L objectives is not expected, and substantial long-term degradation is not expected that
   would result in adverse effects on the municipal and industrial water supply beneficial use.
- Chloride concentrations would be reduced under Alternative 4A in water exported from the Delta to
   the SWP/CVP Export Service Areas thus reflecting a potential improvement to chloride loading in
   the lower San Joaquin River.
- Chloride is not a bioaccumulative constituent, thus any increased concentrations under the
   Alternative 4A would not result in substantial chloride bioaccumulation impacts on aquatic life or
   humans. Alternative 4A maintenance would not result in any substantial changes in chloride
   concentration upstream of the Delta or in the SWP/CVP Export Service Areas
- Based on these findings, this impact is determined to be less than significant. No mitigation is
  required. Despite the fact that no mitigation is required, DWR proposed to further reduce any
  impacts by implementing Mitigation Measure WQ-7e.

# 29Mitigation Measure WQ-7e: Implement Terms of the Contra Costa Water District30Settlement Agreement

- 31 DWR and Contra Costa Water District (CCWD) entered into a settlement agreement 32 (Agreement) for reducing potential impacts to CCWD water supply in the Delta related to 33 construction and operation of the BDCP/California WaterFix. This mitigation measure includes 34 conveyance of water to CCWD that meets specified water quality requirements, in quantities and 35 on a schedule defined in the Agreement. The Agreement ensures that the quality of the water 36 CCWD delivers to its customers is not impacted as a result of the BDCP/California WaterFix. The 37 Agreement does not increase the total amount of water that CCWD would otherwise be entitled 38 to divert.
- 39DWR would convey mitigation water to CCWD in one of two ways: 1) the primary method of40conveying the water would be through the existing Freeport Regional Water Authority Intake41(Freeport Intake) and the existing interconnection between EBMUD's Mokelumne Aqueduct and42CCWD's Los Vaqueros Pipeline; and 2) the secondary method of conveying the water would be43through the BDCP/California WaterFix's northern intakes and new Interconnection Facilities

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- between the water conveyance facilities and existing CCWD facilities. Two different options for
   the new Interconnection Facilities are being considered: one on Victoria Island between the
   water conveyance facilities and the existing CCWD Middle River pipeline; and one at Clifton
   Court Forebay between the Clifton Court Forebay and the CCWD Los Vaqueros pipeline. No new
   facilities are required for the EBMUD/Freeport Intake conveyance method. DWR would be
   responsible for design and construction of the Victoria Island or Clifton Court Forebay facilities.
- The Agreement requires an initial conveyance to CCWD of 30 TAF of water. For each year after
  the initial conveyance, a specified amount of water based on the prior year's operations would
  be conveyed in arrears. Under the Agreement, CCWD would take the same quantity of water that
  it would take absent the agreement, but the location and timing of diversions would change.
  Annual average diversions of mitigation water would be on the order of 30 TAF, and the rate of
  diversion of the mitigation water would be 150 cfs, with a maximum rate of diversion of 250 cfs
  upon mutual agreement between DWR and CCWD.
- Additional description of the Agreement actions and analysis of the potential effects of this
  mitigation measures are provided in Appendix 31B. Terms of the Agreement are presented in
  Attachment 1 to Appendix 31B.

# Impact WQ-8: Effects on Chloride Concentrations Resulting from Implementation of Environmental Commitments 3, 4, 6–12, 15, and 16

- 19 NEPA Effects: The implementation of Environmental Commitments 3, 4, 6–12, 15, and 16 under 20 Alternative 4A would present no new direct sources of chloride to the affected environment, 21 including areas Upstream of the Delta, within the Plan Area, and the SWP/CVP Export Service Areas. 22 Consequently, as they pertain to chloride, implementation of these Environmental Commitments 23 would not be expected to adversely affect any of the beneficial uses of the affected environment. 24 Moreover, some habitat restoration activities would occur on lands within the Delta currently used 25 for irrigated agriculture. The potential reduction in irrigated lands within the Delta may result in 26 reduced discharges of agricultural field drainage with elevated chloride concentrations, which 27 would be considered an improvement relative to the No Action Alternative (ELT and LLT). 28 Therefore, the effects on chloride from implementing Environmental Commitments 3, 4, 6–12, 15, 29 and 16 are considered to be not adverse.
- *CEQA Conclusion*: Implementation of the Environmental Commitments 3, 4, 6–12, 15, and 16 under
   Alternative 4A would not present new or substantially changed sources of chloride to the affected
   environment upstream of the Delta, within Delta, or in the SWP/CVP Export Service Areas.
   Replacement of irrigated agricultural land uses in the Delta with habitat restoration may result in
   some reduction in discharge of agricultural field drainage with elevated chloride concentrations,
   thus resulting in improved water quality conditions. Based on these findings, this impact is
   considered to be less than significant. No mitigation is required.

# Impact WQ-9: Effects on Dissolved Oxygen Resulting from Facilities Operations and Maintenance

- 39 As described in detail for Alternative 4 (see Section 8.3.3.9), DO levels are primarily affected by
- 40 water temperature, flow velocity, turbulence, amounts of oxygen demanding substances present
- 41 (e.g., ammonia, organics), and rates of photosynthesis (which is influenced by nutrient levels),
- 42 respiration, and decomposition. Water temperature and salinity affect the maximum DO saturation
- 43 level (i.e., the highest amount of oxygen the water can dissolve). Flow velocity affects the turbulence

and re-aeration of the water (i.e., the rate at which oxygen from the atmosphere can be dissolved in
 water). High nutrient content can support aquatic plant and algae growth, which in turn generates
 oxygen through photosynthesis and consumes oxygen through respiration and decomposition.

4 As described for Alternative 4, amounts of oxygen demanding substances present (e.g., ammonia, 5 organics) in the reservoirs and rivers upstream of the Delta, rates of photosynthesis (which is 6 influenced by nutrient levels/loading), and respiration and decomposition of aquatic life is not 7 expected to change sufficiently under Alternative 4A (ELT and LLT) to substantially alter DO levels 8 relative to Existing Conditions or the No Action Alternative (ELT and LLT). Further, the rivers 9 upstream of the Delta are well oxygenated and experience periods of supersaturation (i.e., when DO 10 level exceeds the saturation concentration). Because these are large, turbulent rivers, any reduced 11 DO saturation level that would be caused by an increase in temperature under Alternative 4A would 12 not be expected to cause DO levels to be outside of the range seen historically. Flow changes that 13 would occur under Alternative 4A would not be expected to have substantial effects on river DO 14 levels; likely, the changes would be immeasurable. This is because sufficient turbulence and 15 interaction of river water with the atmosphere would continue to occur to maintain water 16 saturation levels (due to these factors) at levels similar to that of Existing Conditions and the No 17 Action Alternative (ELT and LLT).

18 Also as described for Alternative 4, salinity changes would generally have relatively minor effects on 19 Delta DO levels. Further, the relative degree of tidal exchange of flows and turbulence, which 20 contributes to exposure of Delta waters to the atmosphere for reaeration, would not be expected to 21 substantially change relative to Existing Conditions or the No Action Alternative (ELT and LLT), such 22 that these factors would reduce Delta DO levels below objectives or levels that protect beneficial 23 uses. Similarly, increased temperature under Alternative 4A (ELT and LLT), which would be due to 24 climate change, would generally have relatively minor effects on Delta DO levels, relative to Existing Conditions. 25

26 Similar to Alternative 4, flows in the San Joaquin River at Stockton were evaluated for Alternative 4A 27 and are shown in Figure 8-65b. The figure shows that while flows would change somewhat, they 28 would generally be within the range of flows seen under Existing Conditions and the No Action 29 Alternative. Reports indicate that the aeration facility performs adequately under the range of flows 30 from 250–1,000 cfs (ICF International 2010). Based on the above, the expected changes in flows in 31 the San Joaquin River at Stockton are not expected to substantially move the point of minimum DO, 32 and therefore the aeration facility would likely still be located appropriately to keep DO levels above 33 Basin Plan objectives. Overall, assuming continued operation of the aerators, the alternative is not 34 expected to have a substantial adverse effect on DO in the Deep Water Ship Channel. It is expected 35 that DO levels in the Deep Water Ship Channel, which is CWA Section 303(d) listed as impaired due 36 to low DO, would remain similar to those under Existing Conditions and the No Action Alternative 37 (ELT and LLT) or improve as TMDL-required studies are completed and actions are implemented to 38 improve DO levels. DO levels in other Clean Water Act Section 303(d)-listed waterways would not 39 be expected to change relative to Existing Conditions or the No Action Alternative (ELT and LLT), as 40 the circulation of flows, tidal flow exchange, and re-aeration would continue to occur.

In the SWP/CVP Export Service Areas, the primary factor that would affect DO in the conveyance
channels and ultimately the receiving reservoirs would be changes in the levels of nutrients and
oxygen-demanding substances and DO levels in the exported water. Because the biochemical oxygen
demand of the exported water would not be expected to substantially differ from that under Existing
Conditions or the No Action Alternative (ELT and LLT) due to water quality regulations, canal

- 1 turbulence and exposure of the water to the atmosphere and the algal communities that exist within
- the canals would establish an equilibrium for DO levels within the canals. The same would occur in
  downstream reservoirs.
- *NEPA Effects:* Because DO levels are not expected to change substantially relative to the No Action
   Alternative (ELT and LLT), the effects on DO from implementing Alternative 4A (ELT and LLT) are
   determined to not be adverse.
- 7 **CEQA** Conclusion: The effects of Alternative 4A on DO levels in surface waters upstream of the Delta, 8 in the Delta, and in the SWP/CVP Export Service Areas relative to Existing Conditions would be 9 similar to those described for Alternative 4 (see Section 8.3.3.9). Reservoir storage reductions that 10 would occur under Alternative 4A, relative to Existing Conditions, would not be expected to result in 11 a substantial adverse change in DO levels in the reservoirs, because oxygen sources (surface water 12 aeration, aerated inflows, vertical mixing) would remain. Similarly, river flow rate reductions would 13 not be expected to result in a substantial adverse change in DO levels in the rivers upstream of the 14 Delta, given that mean monthly flows would remain within the ranges historically seen under 15 Existing Conditions and the affected river are large and turbulent. Any reduced DO saturation level 16 that may be caused by increased water temperature would not be expected to cause DO levels to be 17 outside of the range seen historically. Finally, amounts of oxygen demanding substances and salinity 18 would not be expected to change sufficiently to affect DO levels.
- 19It is expected there would be no substantial change in Delta DO levels in response to a shift in the20Delta source water percentages under this alternative or substantial degradation of these water21bodies, with regard to DO. DO levels would be affected by nutrient loading, which the state regulates22the discharges of, and this loading would not be expected to lower DO levels relative to Existing23Conditions based on historical DO levels. Further, the anticipated changes in salinity would have24relatively minor effects on DO levels, and tidal exchange, which contribute to the reaeration of Delta25waters would not be expected to change substantially.
- There is not expected to be substantial, if even measurable, changes in DO levels in the SWP/CVP
  Export Service Areas waters, relative to Existing Conditions. Because the biochemical oxygen
  demand of the exported water would not be expected to substantially differ from that under Existing
  Conditions (due to water quality regulations), canal turbulence and exposure of the water to the
  atmosphere and the algal communities that exist within the canals would establish an equilibrium
  for DO levels within the canals. The same would occur in downstream reservoirs.
- 32 Therefore, this alternative is not expected to cause additional exceedance of applicable water quality 33 objectives by frequency, magnitude, and geographic extent that would result in significant impacts 34 on any beneficial uses within affected water bodies. Because no substantial changes in DO levels are 35 expected, long-term water quality degradation would not be expected to occur, and, thus, beneficial 36 uses would not be adversely affected. Various Delta waterways are CWA Section 303(d)-listed for 37 low DO, but because no substantial decreases in DO levels would be expected, greater degradation 38 and DO-related impairment of these areas would not be expected. Based on these findings, this 39 impact would be less than significant. No mitigation is required.

# 40 Impact WQ-10: Effects on Dissolved Oxygen Resulting from Implementation of Environmental 41 Commitments 3, 4, 6-12, 15, and 16

42 *NEPA Effects*: Environmental Commitments 3, 4, and 6–11 would involve habitat restoration
 43 actions. The increased habitat provided by these Environmental Commitments could contribute to

- 1 an increased biochemical or sediment demand, through contribution of organic carbon and plants
- 2 decaying, though the areal extent of the effects would be less than under Alternative 4, because less
- 3 land would be converted under Alternative 4A. The areal extent of new habitat implemented for the
- 4 Environmental Commitments would be small relative to the existing and No Action Alternative tidal
- 5 area, and similar habitat exists currently in the Delta and is not identified as contributing to adverse
- 6 D0 conditions. Although additional DOC loading to the Delta may occur (see impact WQ-18), the 7 amount expected would be minimal and only a fraction of the DOC is available to microorganisms
- amount expected would be minimal and only a fraction of the DOC is available to microorganisms
  that would consume oxygen as part of the decay and mineralization process. Since decreases in
- 9 dissolved organic carbon are not typically observed in Delta waterways due to these processes, any
- 10 increase in DOC is unlikely to contribute to adverse DO levels in the Delta.
- 11 CM14, which under Alternative 4 would fund improvements to the oxygen aeration facility in the 12 Stockton Deep Water Ship Channel to meet TMDL objectives established by the Central Valley Water 13 Board, would not be implemented under Alternative 4A. However, the existing aeration facility 14 would continue to be operated to enhance DO levels in the channel. Thus, DO levels would be 15 expected similar those under the No Action Alternative (ELT and LLT).
- 16 CM19, which under Alternative 4 would fund projects to contribute to reducing pollutant discharges 17 in stormwater, also would not be implemented under Alternative 4A. Thus, the potential for reduced 18 biochemical oxygen demand load described for Alternative 4 would not occur in the near-term and 19 loading of these constituents and, thus DO levels, would be expected to be similar to that which 20 would occur under the No Action Alternative (ELT and LLT).
- The remaining Environmental Commitments would not affect DO levels because they are actionsthat do not affect the presence of oxygen-demanding substances.
- Based on the above findings, the effects on DO from implementing Environmental Commitments 3,
  4, 6–12, 15, and 16 under Alternative 4A are determined to not be adverse.
- 25 **CEQA** Conclusion: It is expected that DO levels in the Upstream of the Delta Region, in the Plan Area, 26 or in the SWP/CVP Export Service Areas following implementation of Environmental Commitments 27 3, 4, 6–12, 15, and 16 under Alternative 4A would not be substantially different from existing DO 28 conditions, because these would contribute to a minimal, localized change in oxygen-demanding 29 substances associated with habitat restoration, if at all. Therefore, these Environmental 30 Commitments are not expected to cause additional exceedance of applicable water quality objectives 31 by frequency, magnitude, and geographic extent that would result in significant impacts on any 32 beneficial uses within affected water bodies. Because no substantial changes in DO levels would be 33 expected, long-term water quality degradation would not be expected, and, thus, beneficial uses 34 would not be adversely affected. Various Delta waterways are CWA Section 303(d)-listed for low 35 DO, but because no substantial decreases in DO levels would be expected, greater degradation and 36 impairment of these areas would not be expected. Based on these findings, this impact would be less 37 than significant. No mitigation is required.

# Impact WQ-11: Effects on Electrical Conductivity Concentrations Resulting from Facilities Operations and Maintenance

### 40 Upstream of the Delta

- The effects of Alternative 4A on EC levels in reservoirs and rivers upstream of the Delta would be similar to those effects described for Alternative 4 (see Section 8.3.3.9). The extent of new urban
  - Bay Delta Conservation Plan/California WaterFix Final EIR/EIS
- 1 growth would be less in the ELT, thus discharges of EC-elevating parameters in runoff and 2 wastewater discharges to water bodies upstream of the Delta would be expected to be less than in 3 the LLT. However, the state is regulating point source discharges of EC-related parameters and 4 implementing a program to further decrease loading of EC-related parameters to tributaries. Based 5 on these considerations, and those described in Section 8.3.3.9, EC levels (highs, lows, typical 6 conditions) in the Sacramento River and its tributaries, the eastside tributaries, or their associated 7 reservoirs upstream of the Delta would not be expected to be outside the ranges occurring under 8 **Existing Conditions.**
- 9 For the San Joaquin River, increases in EC levels under Alternative 4A could occur, but would be 10 slightly less than those described for Alternative 4 (see Section 8.3.3.9). This is because the effects of 11 climate change on flows, which could affect dilution of high EC discharges, would be less in the ELT. The implementation of the adopted TMDL for the San Joaquin River at Vernalis and the ongoing 12 13 development of the TMDL for the San Joaquin River upstream of Vernalis are expected to contribute 14 to improved EC levels. Based on these considerations, substantial changes in EC levels in the San 15 Joaquin River relative to Existing Conditions would not be expected to be of sufficient magnitude 16 and geographic extent that would result in adverse effects on any beneficial uses, or substantially 17 degrade the quality of these water bodies, with regard to EC.

### 18 **Delta**

- Relative to Existing Conditions and the No Action Alternative (ELT), initial review of modeling
   results indicated that Alternative 4A would potentially result in an increase in the number of days
- 20 results indicated that Alternative 4A would potentially result in an increase in the number of days 21 the Bay-Delta WQCP EC objectives would be exceeded in the Sacramento River at Emmaton and San
- 22 Joaquin River at Prisoners Point (Appendix 8H, *Electrical Conductivity*, Table EC-26). To understand
- 23 and interpret these results, considerations must be made regarding uncertainty in the modeling and
- 24 results from sensitivity analyses. In addition, modeling results indicate there would be small
- increases in long-term monthly average EC at modeled Suisun Marsh locations relative to Existing
- Conditions. These locations are addressed in detail below. At all other locations, the level of
   exceedance and modeled average EC levels under the alternative were approximately equivalent or
- 27 exceedance and modeled average EC levels under the alternative were approximately eq 28 lower than under Existing Conditions and the No Action Alternative (ELT).
- 29 Sacramento River at Emmaton

Modeling results indicated that the Emmaton EC objective would be exceeded more often under Alternative 4A than under Existing Conditions and the No Action Alternative (ELT), and that increases in EC could cause substantial water quality degradation in summer months of below normal, dry and critical water years. However, these increases in exceedance of the objective and degradation are expected to be addressed via real-time operations, including real time management of the north Delta and south Delta intakes, as well as Delta Cross Channel operation. Further discussion is provided below.

- 37 Modeling results indicated that the percentage of days the Emmaton EC objective would be
- exceeded for the entire period modeled (1976–1991) would increase from 6% under Existing
- Conditions, or 12% under the No Action Alternative (ELT), to 16%, and the percentage of days out of
- 40 compliance would increase from 11% under Existing Conditions, or 21% under the No Action
- 41 Alternative (ELT), to 27% (Appendix 8H, *Electrical Conductivity*, Table EC-26).
- 42 Sensitivity analyses were performed that modeled Alternative 4 Scenario H3 at the LLT with 42 Empeten on the compliance point. These constitutions are been as the LLT with
- 43 Emmaton as the compliance point. These sensitivity analyses were only run at the LLT, but it is

1 expected that the findings can generally be extended to the ELT, because the factors affecting 2 salinity findings in the sensitivity analysis (e.g., modeling assumptions, physical hydrodynamic 3 mechanisms) are similar between the ELT and LLT (see Appendix 8H, *Electrical Conductivity*, 4 Attachment 1). Table 2 of Appendix 8H, *Electrical Conductivity*, Attachment 1, indicates that most of 5 these exceedances are a result of modeling artifacts, but some exceedances are due to deadpool 6 conditions that occurred under Alternative 4 and not under the No Action Alternative. As discussed 7 in Chapter 5, Water Supply, Section 5.3.1, Methods for Analysis, under extreme hydrologic and 8 operational conditions where there is not enough water supply to meet all requirements, CALSIM II 9 uses a series of operating rules to reach a solution that is a simplified version of the very complex 10 decision processes that SWP and CVP operators would use in actual extreme conditions. Thus, it is 11 unlikely that the Emmaton objective would actually be exceeded due to dead pool conditions. 12 However, these results indicate that water supply could be either under greater stress or under 13 stress earlier in the year.

14 The results of the EC modeling indicate there would be months with substantial degradation relative 15 to the No Action Alternative (ELT), particularly during the drought period modeled. Long-term 16 monthly average EC levels at Emmaton would increase in the months of April, and July through 17 September by 3–30% for the entire period modeled (1976–1991) and 6–41% during the drought period modeled (1987–1991), relative to the No Action Alternative (ELT) (Appendix 8H, *Electrical* 18 19 Conductivity, Table EC-29). The largest increases in EC would occur in below normal, dry and critical 20 water year types. However, as stated above, these periods of degradation are expected to be 21 addressed via real-time operations. The level to which modeling output depicts degradation of 22 water quality with respect to EC is primarily a function of the modeling not being able to fully 23 capture how the system would be operated in real-time to minimize or avoid such degradation.

24 Discussions with SWP operators indicated that real-time operations would ensure that the Bay-25 Delta WOCP EC objectives at Emmaton, applicable from April 1 through August 15, would be met. In latter August and September, the Threemile Slough standard in the North Delta Water Agency 26 27 Agreement and the Bay-Delta WQCP municipal and industrial objective at Rock Slough are in effect. 28 During this period of the year, the coordinated operations of the SWP/CVP system strives to meet 29 both standards in the most water-efficient method available to the CVP and SWP. Real-time 30 operation would result in less EC degradation than depicted by modeling output because in order to 31 comply with Bay-Delta WQCP objectives and the the North Delta Water Agency Agreement during 32 the summer period, operators could, for example, increase upstream reservoir releases for 33 necessary periods of time, reduce North Delta diversions, and/or close (short-term) the Delta Cross 34 Channel. These options as well as real-time and forecasted tides, winds and barometric pressure are 35 considered when the projects schedule daily operations, which the modeling does not fully capture.

Alternaltive 4A does not change the Bay-Delta WQCP objectives or the the North Delta Water Agency Agreement which are primary drivers of operations and resulting water quality in the Sacramento River at at Emmaton during late August and September. Therefore, the EC degradation at Emmaton that would occur upon implementation of Alternative 4A would be lesser than that shown by the modeling and would not be expected to differ substantially from that which would occur under the No Project Alternative because the compliance targets are not changing due to Alternative 4A during these months and real-time operations would achieve the compliance targets.

- 43The modeling results also show that in the remaining months there would be decreases in EC44relative to the No Action Alternative (ELT) of 3–21% for the entire period modeled and 2–28% for
- 45 the drought period modeled. These decreases would contribute to the long-term average EC levels

decreasing by 1% for the entire period modeled and drought period modeled (Appendix 8H,
 *Electrical Conductivity*, Table EC-29).

### 3 San Joaquin River at Prisoners Point

Modeling results indicated that the EC objective that applies to the San Joaquin River between Jersey
Point and Prisoners Point would be exceeded at Prisoners Point more often under Alternative 4A
than under Existing Conditions and the No Action Alternative (ELT). However, these exceedances
also are expected to be able to be addressed via real-time operations, including real time
management of the north Delta and south Delta intakes, as well as Head of Old River Barrier
management. Further discussion is provided below.

- 10 Modeling results estimated that the percentage of days the Prisoners Point EC objective would be 11 exceeded would increase from 6% under Existing Conditions, or 2% under the No Action Alternative 12 (ELT), to 12%, and the percentage of days out of compliance with the EC objective would increase 13 from 10% under Existing Conditions, or 2% under the No Action Alternative (ELT), to 13% 14 (Appendix 8H, *Electrical Conductivity*, Table EC-26). The magnitude of the exceedances is estimated 15 to be very small—the objective is 440 µmhos/cm, and the EC during times of exceedance was 16 between 440 and 600 µmhos/cm—and the exceedances generally occurred in drier water years (4 17 of the 5 years in which there were exceedances were dry water year type), when flows would be 18 lower (Appendix 8H, *Electrical Conductivity*, Figures EC-1 through EC-5). During these times, the EC 19 in the San Joaquin River at Vernalis is greater than in the Sacramento River entering the Delta, and is 20 high enough on its own to cause an exceedance of the Prisoners Point EC objective.
- 21 There are two main drivers of the increase in exceedances under the alternative: an increase in San 22 Joaquin River flow at Prisoners Point during April and May under the alternative, relative to Existing 23 Conditions and the No Action Alternative (ELT), and a reduction in the amount of Sacramento River 24 water moving past Prisoners Point under the alternative. The result is increased San Joaquin River 25 water at Prisoners Point, and a reduction in the dilution that the Sacramento River provides the 26 higher EC San Joaquin River. The increase in San Joaquin River flow at Prisoners Point is due to a 27 reduction in pumping from the south Delta under the alternative, as well as due to the presence of 28 the Head of Old River Barrier, which increases flow in the San Joaquin River downstream of Old 29 River by preventing flow from entering Old River. The reduction in Sacramento River water 30 influence is due to less pumping at the south Delta pumping plants (i.e., greater pumping draws 31 more Sacramento River water through the Delta).
- 32 Sensitivity analyses conducted for Alternative 4 Scenario H3 at the LLT indicated that if the Head of 33 Old River Barrier was open in April and May, exceedances would be reduced by about 5 percentage 34 points. These sensitivity analyses were only run at the LLT, but it is expected that the findings can 35 generally be extended to the ELT. Results of the sensitivity analyses indicate that the exceedances 36 are partly due also to operations of the alternative itself, due to Head of Old River Barrier 37 assumptions, and south Delta export differences (see Appendix 8H, Attachment 1, for more 38 discussion of these sensitivity analyses). Appendix 8H, Attachment 2, contains a more detailed 39 assessment of the likelihood of exceedances estimated via modeling adversely affecting aquatic life 40 beneficial uses. Specifically, Appendix 8H, Attachment 2, discusses whether these exceedances might 41 have indirect effects on striped bass spawning in the Delta, and concludes that the high level of 42 uncertainty precludes making a definitive determination for those alternatives. Additionally, by
- 43 adaptively managing the Head of Old River Barrier and the fraction of south Delta versus north Delta

diversions, EC levels at Prisoners Point would likely be decreased to a level that would not adversely
 affect aquatic life beneficial uses.

#### 3 Suisun Marsh

4 For Suisun Marsh October–May is the period when Bay-Delta WQCP EC objectives for protection of 5 fish and wildlife apply. Modeling results indicate that average EC for the entire period modeled 6 would increase in the Sacramento River at Collinsville during the months of March and April relative 7 to Existing Conditions, by 0.1–0.2 mS/cm (Appendix 8H, *Electrical Conductivity*, Table EC-32). In 8 Montezuma Slough at National Steel, average EC levels would increase in March through May by 9 0.2 mS/cm (Appendix 8H, Table EC-33). There would be similarly small increases in long-term 10 average EC in the months of March through May in Montezuma Slough near Beldon's Landing, 11 Chadbourne Slough near Sunrise Duck Club, and Suisun Slough near Volanti Slough, ranging 0.1–0.4 12 mS/cm depending on month and location (Appendix 8H, Tables EC-34 through EC-36). Relative to 13 the No Action Alternative (ELT), the modeled long-term average EC under the alternative would be 14 similar or lower from October through May for these locations (Appendix 8H, Tables EC-32 through 15 EC-36).

- 16 The Suisun Marsh EC objectives are expressed as a monthly average of daily high tide EC, which 17 does not have to be met if it can be demonstrated "equivalent or better protection will be provided 18 at the location" (State Water Resources Control Board 2006:14). Long-term average EC increases 19 relative to Existing Conditions may, or may not, contribute to adverse effects on beneficial uses, 20 depending on how and when wetlands are flooded, soil leaching cycles, how agricultural use of 21 water is managed, and future actions taken with respect to the Marsh. Given the Bay-Delta WQCP 22 narrative objective regarding "equivalent or better protection" in lieu of meeting specific numeric 23 objectives, the small increases in EC under Alternative 4A, relative to Existing Conditions, would not 24 be expected to adversely affect beneficial uses of Suisun Marsh. While Suisun Marsh is CWA Section 25 303(d) listed as impaired because of elevated EC, the potential increases in long-term average EC 26 concentrations, relative to Existing Conditions, would not be expected to contribute to additional 27 impairment, because the increase would be so small (<1 mS/cm) relative to the daily fluctuations in 28 EC levels as to not be measurable and beneficial uses would not be adversely affected.
- Further, the EC changes in Suisun Marsh relative to Existing Conditions reflect the influence of both operations of the alternative and sea level rise due to climate change, whereas the changes relative to the No Action Alternative (ELT) are due solely to operations of the alternative. As described above, there would be no increase in the long-term average EC at modeled Suisun Marsh locations, and for some locations long-term average EC would decrease. Therefore, it is expected that this alternative would not contribute to exceedances of EC objectives or additional impairment of beneficial uses, as affected by EC or other salinity-related parameters.
- The effects of Alternative 4A in the LLT in the Delta region, relative to Existing Conditions and the No Action Alternative (LLT), would be expected to be similar to effects in the ELT. With greater climate change and sea level rise, additional outflow may be required at certain times to prevent increases in EC in the west Delta, but this requirement would not be due to the alternative.

#### 40 SWP/CVP Export Service Areas

Under Alternative 4A, at the Banks pumping plant, the frequency of exceedance of the EC objective
would be 1% for the entire period modeled and 2% for the drought period modeled (Appendix 8H, *Electrical Conductivity*, Table EC-27). Relative to Existing Conditions, average EC levels under

- 1 Alternative 4A would decrease 25% for the entire period modeled and 20% during the drought
- period modeled (Appendix 8H, Table EC-29). Relative to the No Action Alternative (ELT), average EC
  levels would similarly decrease, by 22% for the entire period modeled and 18% during the drought
  period modeled (Appendix 8H, Table EC-29).
- At the Jones pumping plant, the frequency of exceedance of the EC objective would be 0% for the entire period modeled and the drought period modeled (Appendix 8H, *Electrical Conductivity*, Table EC-27). Relative to Existing Conditions, average EC levels under Alternative 4A would decrease 26% for the entire period modeled and 24% during the drought period modeled (Appendix 8H, Table EC-9 29). Relative to the No Action Alternative (ELT), average EC levels would similarly decrease, by 23% for the entire period modeled and 21% during the drought period modeled (Appendix 8H, Table EC-29).
- Based on the decreases in long-term average EC levels that would occur at the Banks and Jones
  pumping plants, Alternative 4A would not cause degradation of water quality with respect to EC in
  the SWP/CVP Export Service Areas. Rather, Alternative 4A would improve long-term average EC
  conditions in the SWP/CVP Export Service Areas.
- Commensurate with the EC decrease in exported waters, an improvement in lower San Joaquin
  River average EC levels would be expected since EC in the lower San Joaquin River is, in part, related
  to irrigation water deliveries from the Delta. While the magnitude of this expected lower San
  Joaquin River improvement in EC is difficult to predict, the relative decrease in overall loading of ECelevating constituents to the Export Service Areas would likely alleviate or lessen any expected
  increase in EC at Vernalis related to decreased annual average San Joaquin River flows.
- The export area of the Delta is listed on the state's CWA Section 303(d) list as impaired due to
  elevated EC. Alternative 4A would result in lower average EC levels relative to Existing Conditions
  and the No Action Alternative (ELT) and, thus, would not contribute to additional beneficial use
  impairment related to elevated EC in the SWP/CVP Export Service Areas waters.
- The effects of Alternative 4A in the LLT in the SWP/CVP Export Service Areas, relative to Existing
  Conditions and the No Action Alternative (LLT), would be expected to be very similar to effects in
  the ELT. The difference in these timeframes that could contribute to EC differences between the ELT
  and LLT is climate change and sea level rise, and thus would not be due to the alternative.
- 30 **NEPA Effects:** In summary, based on the results of the modeling and sensitivity analyses conducted, 31 it is unlikely that there would be increased frequency of exceedance of agricultural EC objectives in 32 the western, interior, or southern Delta. However, modeling results indicate that there could be 33 increased long-term and drought period average EC levels during the summer months that would 34 occur in the western Delta (i.e., in the Sacramento River at Emmaton) under Alternative 4A relative 35 to the No Action Alternative (ELT), that could contribute to adverse effects on the agricultural 36 beneficial uses. In addition, the increased frequency of exceedance of the San Joaquin River at 37 Prisoners Point EC objective could contribute to adverse effects on fish and wildlife beneficial uses 38 (specifically, indirect adverse effects on striped bass spawning), though there is a high degree of 39 uncertainty associated with this impact. Suisun Marsh is CWA Section 303(d) listed as impaired due 40 to elevated EC, but EC levels are not expected to increase under Alternative 4A, relative to the No 41 Action Alternative (ELT), and thus it is not expected to contribute to additional beneficial use 42 impairment. The increases in EC in the Sacramento River at Emmaton, particularly during summer 43 months of below normal, dry and critical water years, and the additional exceedances of water 44 quality objectives in the San Joaquin River at Prisoners Point constitute an adverse effect on water

- quality. Mitigation Measure WQ-11 would be available to reduce these effects so that they are not
   adverse.
- 3 **CEQA** Conclusion: River flow rate and reservoir storage reductions that would occur under 4 Alternative 4A, relative to Existing Conditions, would not be expected to result in a substantial 5 adverse change in EC levels in the reservoirs and rivers upstream of the Delta, given that: changes in 6 the quality of watershed runoff and reservoir inflows would not be expected to occur in the future; 7 the state's regulation of point-source discharge effects on Delta salinity-elevating parameters and 8 the expected further regulation as salt management plans are developed; the salt-related TMDLs 9 adopted and being developed for the San Joaquin River; and the expected improvement in lower San 10 Joaquin River average EC levels commensurate with the lower EC of the irrigation water deliveries 11 from the Delta.
- Relative to Existing Conditions, Alternative 4A would not result in any substantial increases in longterm average EC levels in the SWP/CVP Export Service Areas, and exceedance of the Bay-Delta
  WQCP EC objective would be infrequent. Average EC levels for the entire period modeled would
  decrease at both the Banks and Jones pumping plants and, thus, this alternative would not
  contribute to additional beneficial use impairment related to elevated EC in the SWP/CVP Export
  Service Areas waters. Rather, this alternative would improve long-term EC levels in the SWP/CVP
  Export Service Areas, relative to Existing Conditions.
- 19 Further, relative to Existing Conditions, Alternative 4A would not result in substantial increases in 20 long-term average EC in Suisun Marsh. Thus, EC levels in Suisun Marsh are not expected to further 21 degrade existing EC levels and thus would not contribute additionally to adverse effects on the fish 22 and wildlife beneficial uses. Because EC is not bioaccumulative, any changes in long-term average EC 23 levels would not directly cause bioaccumulative problems in fish and wildlife. Suisun Marsh is CWA 24 Section 303(d) listed as impaired due to elevated EC, but EC levels are not expected to change 25 substantially under Alternative 4A, relative to Existing Conditions, and thus it is not expected that 26 they would contribute to additional beneficial use impairment.
- 27 In the Plan Area, Alternative 4A is not expected to result in an increase in the frequency with which 28 Bay-Delta WQCP EC objectives are exceeded, except for at the San Joaquin River at Prisoners Point 29 (fish and wildlife objective; 6% increase). The increased frequency of exceedance of the fish and 30 wildlife objective at Prisoners Point could contribute to adverse effects on aquatic life (specifically, 31 indirect adverse effects on striped bass spawning), though there is a high degree of uncertainty 32 associated with this impact. However, by adaptively managing the Head of Old River Barrier and the 33 fraction of south Delta versus north Delta diversions, EC levels at Prisoners Point would likely be 34 decreased to a level that would not adversely affect aquatic life beneficial uses.
- 35 Average EC levels at Emmaton were modeled to increase by 9% during the drought period. The 36 largest monthly average increases in EC would occur during the summer months of the drought 37 period, and more generally in below normal, dry and critical water year types. The increases in 38 drought period average EC levels modeled could cause substantial water quality degradation that 39 would potentially contribute to adverse effects on the agricultural beneficial uses in the western Delta. The comparison to Existing Conditions reflects changes in EC due to both Alternative 4A 40 41 operations and climate change/sea level rise. The adverse effects expected to occur at Emmaton 42 would be due in part to the effects of climate change/sea level rise, and in part due to Alternative 4A 43 operations. This is evidenced by the increases in EC in the No Action Alternative (ELT) at Emmaton 44 relative to Existing Conditions, as well as the fact that a lesser level of adverse effects is expected at

1 Emmaton under Alternative 4A relative to the No Action Alternative (ELT). During summer of below 2 normal, dry and critical water years, additional flow in the Sacramento River at Emmaton would 3 reduce or eliminate increases in EC. It is expected that for July–September of below normal, dry and 4 critical water years, real-time operations that would include more precise management of upstream 5 reservoir realeases on a daily basis and less pumping from the north Delta intakes and greater 6 reliance on south Delta intakes than that modeled would allow for enough flow in the Sacramento 7 River at Emmaton to reduce water quality degradation to levels closer to the No Action Alternative 8 that would not be expected to adversely affect beneficial uses. Because EC is not bioaccumulative, 9 the increases in long-term average EC levels would not directly cause bioaccumulative problems in 10 aquatic life or humans. The western Delta is CWA Section 303(d) listed for elevated EC and the 11 increased EC degradation that was modeled in the western Delta could make beneficial use 12 impairment measurably worse.

Based on these findings, this impact in the Plan Area is considered to be significant. Implementation
 of Mitigation Measure WQ-11 would be expected to reduce these effects to a less-than-significant
 level.

### 16 Mitigation Measure WQ-11: Avoid or Minimize Reduced Water Quality Conditions

17 The implementation of mitigation actions shall be focused on avoiding or minimizing those 18 incremental effects attributable to implementation of Alternative 4A operations only. Mitigation 19 actions to avoid or minimize the incremental EC effects attributable to climate change/sea level 20 rise are not required because these changed conditions would occur with or without 21 implementation of Alternative 4A. The goal of specific actions is to reduce/avoid additional 22 exceedances of Delta EC objectives and reduce long-term average EC concentration increases to 23 levels that would not adversely affect beneficial uses within the Delta, and would not make 24 beneficial use impairment measurably worse. Implementation of Mitigation Measure WQ-11 25 would be expected to reduce effects on EC to a less-than-significant level.

# Mitigation Measure WQ-11e: Implement Real-time Operations, Including Adaptively Managing Diversions at the North and South Delta Intakes, to Reduce or Eliminate Water Quality Degradation in the Western Delta

- 29Modeling results for Alternative 4A indicate water quality degradation for EC in the Sacramento30River at Emmaton in the months of July through September of below normal, dry and critical31water year types, relative to the No Action Alternative (ELT). This mitigation measure32establishes performance standards to address the modeled exceedances of Bay-Delta WQCP EC33objectives and EC degradation such that impacts to beneficial uses affected by remaining34degradation, following mitigation, would be less than significant.
- 35 The Bay-Delta WQCP establishes water quality objectives for EC at Emmaton applicable from 36 April 1 through August 15 for the protection of agricultural beneficial uses. To address 37 exceedances of Bay-Delta WQCP EC objectives and EC degradation at Emmaton that has been 38 modeled to occur in July and the first half of August of below normal, dry, and critical water 39 years, the project proponents shall rely upon real-time operations (which cannot be fully 40 captured in the modeling) to ensure that Bay-Delta WQCP Emmaton EC objectives are met. As a 41 component of real-time operations, the project proponents shall ensure adequate releases from 42 upstream reservoirs on a daily time-step and adaptively manage the split between north and 43 south Delta diversions to achieve the Bay-Delta WQCP EC objectives at Emmaton. The project

- 1proponents are required to operate to meet these objectives under Existing Conditions, and2would be required to operate to these objectives under the No Action Alternative. Thus,3operation of the project alternative to achieve the Bay-Delta WQCP EC objectives would be4consistent with Existing Conditions and the No Action Alternative and result in a minimization5of EC degradation at Emmaton during July and and the first half of August of below normal, dry,6and critical water year types. Hence, the performance standard for July and the first half of7August shall be the Bay-Delta WQCP Emmaton EC objectives.
- 8 The Bay-Delta WQCP does not establish an EC objective at Emmaton for the latter half of August 9 or September. To address EC degradation at Emmaton that has been modeled to occur during 10 this period of the year with the project alternative, the project proponents shall manage 11 upstream reservoir releases on a daily basis and adaptively manage the split between north and 12 south Delta diversions of below normal, dry and critical water years. The performance standard 13 for late August and September shall be compliance with the Threemile Slough standard in the 14 North Delta Water Agency Agreement and the Bay-Delta WQCP municipal and industrial 15 objective at Rock Slough as implemented within Decision 1641 or as modified in the future. 16 Allowing sufficient flow in the Sacramento River at Emmaton, through real-time operations, 17 would contribute to reduced EC levels at this location, relative to that modeled for the project 18 alternative, and would reduce EC degradation at Emmaton in late August and September to less-19 than-significant levels.
- 20This mitigation measure is consistent with the adaptive management and real-time operations21that would be utilized to minimize the project alternative's water quality effects to *Microcystis* in22the summer months (discussed in Impact WQ-32). This mitigation measure also is consistent23with the Other (Non-Environmental) Commitment to address reverse flows in the Sacramento24River at Freeport that may occur with the project alternative, which are most likely to occur in25low flow months of dry and critical years.

# Mitigation Measure WQ-11f: Adaptively Manage Head of Old River Barrier and Diversions at the North and South Delta Intakes to Reduce or Eliminate Exceedances of the Bay-Delta WQCP Objective at Prisoners Point

29 Modeling results for Alternative 4A indicated additional exceedances of the Bay-Delta WQCP 30 objective for protection of striped bass between Jersey Point and Prisoners Point, at Prisoners 31 Point. It is expected that by adaptively managing the Head of Old River Barrier and the fraction 32 of south Delta versus north Delta diversions, exceedances of the EC objective at Prisoners Point 33 could be avoided, and EC levels at Prisoners Point would be decreased to a level that would not 34 adversely affect aquatic life beneficial uses. The project proponents shall adaptively manage the 35 Head of Old River Barrier and the split between north and south Delta diversions during April-36 May to avoid exceedances of the objective at Prisoners Point. These actions would not be 37 required in critical water years, when the objective does not apply. The project proponents will 38 consult with CDFW, USFWS, NMFS, and Reclamation to ensure that such actions are warranted 39 to avoid adverse impacts of salinity on striped bass spawning in the San Joaquin River between 40 Jersey Point and Prisoners Point, and to minimize adverse effects these mitigation actions may 41 have on other species. As such, the mitigation performance standard for April and May shall be 42 compliance with the Bay-Delta WQCP EC objective at Prisoners Point.

# Impact WQ-12: Effects on Electrical Conductivity Resulting from Implementation of Environmental Commitments 3, 4, 6–12, 15 and 16

3 **NEPA Effects:** The implementation of Environmental Commitments 3, 4, 6–12, 15, and 16 would 4 present no new direct sources of EC to the affected environment, including areas upstream of the 5 Delta, within the Delta region, and in the SWP/CVP Export Service Areas. As they pertain to EC, 6 implementation of these Environmental Commitments would not be expected to adversely affect 7 any of the beneficial uses of the affected environment. Moreover, some habitat restoration activities 8 would occur on lands within the Delta currently used for irrigated agriculture. Such replacement or 9 substitution of land use activity is not expected to result in new or increased sources of EC to the 10 Delta and, in fact, could decrease EC through elimination of high EC agricultural runoff.

- 11 Environmental Commitment 4 would result in some tidal habitat restoration; however, the areal 12 extent would be small relative to the existing and No Action Alternative tidal area and, thus not 13 expected to appreciably affect the magnitude of daily tidal water exchange at the restoration areas 14 or alter other hydrodynamic conditions in adjacent Delta channels that would result in measurable 15 EC changes.
- In summary, implementation of the Environmental Commitments would not be expected to
  adversely affect EC levels in the affected environment and thus would not adversely affect beneficial
  uses or substantially degrade water quality with regard to EC within the affected environment.
  Therefore, the effects on EC from implementing Environmental Commitments 3, 4, 6–12, 15, and 16
  are determined to not be adverse.
- 21 **CEQA Conclusion:** Implementation of Environmental Commitments 3, 4, 6–12, 15, and 16 under 22 Alternative 4A would not present new or substantially changed sources of EC to the affected 23 environment. Some Environmental Commitments may replace or substitute for existing irrigated 24 agriculture in the Delta. This replacement or substitution is not expected to substantially increase or 25 present new sources of EC, and could actually decrease EC loads to Delta waters, because 26 agricultural drainage can be a source of elevated EC. Thus, implementation of Environmental 27 Commitments 3, 4, 6–12, 15, and 16 would have negligible, if any, adverse effects on EC levels 28 throughout the affected environment and would not cause exceedance of applicable state or federal 29 numeric or narrative water quality objectives/criteria that would result in adverse effects on any 30 beneficial uses within affected water bodies. Further, implementation of Environmental 31 Commitments 3, 4, 6–12, 15, and 16 would not cause significant long-term water quality 32 degradation such that there would be greater risk of adverse effects on beneficial uses. Based on 33 these findings, this impact is considered to be less than significant. No mitigation is required.

# Impact WQ-13: Effects on Mercury Concentrations Resulting from Facilities Operations and Maintenance

### 36 Upstream of the Delta

37 The effects of the Alternative 4A on mercury levels in surface waters upstream of the Delta relative

38to Existing Conditions and the No Action Alternative (ELT) would be similar to those described for

Alternative 4 (see Section 8.3.3.9). This is because factors that affect mercury concentrations in

40 surface waters upstream of the Delta are similar under Alternatives 4 and 4A. The changes in flow in

41 the Sacramento River under Alternative 4A relative to Existing Conditions and the No Action

- 42 Alternative (ELT) would not be of the magnitude of storm flows, in which substantial sediment-
- 43 associated mercury is mobilized. Therefore, mercury loading should not be substantially different

- 1 due to changes in flow. In addition, even though they may be flow-affected, total mercury
- 2 concentrations remain well below criteria at upstream locations. Any negligible changes in mercury
- 3 concentrations that may occur in the water bodies of the affected environment located upstream of
- 4 the Delta would not be of frequency, magnitude, and geographic extent that would adversely affect
- 5 any beneficial uses or substantially degrade the quality of these water bodies as related to mercury.
- Both waterborne methylmercury concentrations and largemouth bass fillet mercury concentrations
   are expected to remain above guidance levels at upstream of Delta locations, but would not change
- are expected to remain above guidance levels at upstream of Delta locations, but would not chan
   substantially because the anticipated changes in flow are not expected to substantially change
- 9 mercury loading relative to Existing Conditions or the No Action Alternative (ELT).
- 10The upstream of Delta areas in the north will benefit from the implementation of the Cache Creek,11Sulfur Creek, Harley Gulch, and Clear Lake Mercury TMDLs and the State Water Board's Statewide12Mercury Control Program. These projects will target specific sources of mercury and methylation13upstream of the Delta and could result in net improvement to Delta mercury loading in the future.14The implementation of these projects could help to ensure that upstream of Delta environments will15not be substantially degraded for water quality with respect to mercury or methylmercury.
- 16 In the LLT, the Delta source water fractions may be different from those occurring in the ELT due to
- 17 changes in upstream hydrology and Delta hydrodynamics from additional climate change and sea
- level rise. These effects would occur independent of the alternative and, thus, the alternative-specific
   effects on mercury in the LLT are expected to be similar to those described above.

### 20 Delta

The effects of Alternative 4A on waterborne concentrations of mercury (Appendix 8I, *Mercury*, Table
I-17) and methylmercury (Appendix 8I, Table I-18), and fish tissue mercury concentrations for
largemouth bass fillet (Appendix 8I, Tables I-20a and I-20b) were evaluated for nine Delta locations.

Increases in long-term average mercury concentrations relative to Existing Conditions and the No
Action Alternative (ELT) would be very small, 0.3 ng/L or less. Also, use of assimilative capacity for
mercury relative to the 25 ng/L ecological threshold under Alternative 4A, relative to Existing
Conditions and the No Action Alternative (ELT), would be very low, about 2% or less, as a long-term
average, for all Delta locations (Appendix 8I, *Mercury*, Table I-23). These concentration changes and
small changes in assimilative capacity for mercury are not expected to result in adverse (or positive)
effects to beneficial uses.

Changes in methylmercury concentrations in water also are expected to be very small. The greatest annual average methylmercury concentration under Alternative 4A would be 0.166 ng/L for the San Joaquin River at Buckley Cove, for the drought period modeled, which would be slightly higher than Existing Conditions (0.161 ng/L) and slightly lower than the No Action Alternative (ELT) (0.168 ng/L) (Appendix 8I, *Mercury*, Table I-18). All methylmercury concentrations in water were estimated to exceed the TMDL guidance objective of 0.06 ng/L under Existing Conditions and, therefore, no assimilative capacity exists.

- 38 Fish tissue estimates for largemouth bass fillet show small or no increases in mercury
- 39 concentrations under Alternative 4A relative to Existing Conditions and the No Action Alternative
- 40 (ELT) based on long-term annual average concentrations for mercury at the Delta locations
- 41 (Appendix 8I, *Mercury*, Tables I-20a and I-20b). Concentrations expected for Alternative 4A with
- 42 Equation 1 show increases of 6% or less relative to Existing Conditions and the No Action
- 43 Alternative (ELT) (Appendix 8I, Table I-20a). Concentrations expected for Alternative 4A with

- 1 Equation 2 show increases of 8% or less relative to Existing Conditions and the No Action
- 2 Alternative (ELT) (Appendix 8I, Table I-20b). Concentrations expected for Alternative 4A with
- 3 Equation 1 show decreases of 1% relative to Existing Conditions at the North Bay Aqueduct at
- 4 Barker Slough Pumping Plant in all years and 1% relative to the No Action Alternative at San Joaquin
- 5 River at Buckley Cove in all years and the drought period (Appendix 8I, *Mercury*, Table I-20a).
- 6 Concentrations expected for Alternative 4A with Equation 2 show decreases in the North Bay
   7 Aqueduct at Barker Slough relative to Existing Conditions in all years of 1%, and a decrease of 2%
- relative to the No Action Alternative (ELT) in all years and the drought period (Appendix 8I, Table I-
- 9 20b).
- 10 Because the increases are relatively small, and it is not evident that substantive increases are 11 expected at numerous locations throughout the Delta, these changes are expected to be within the 12 uncertainty inherent in the modeling approach, and would likely not be measurable in the 13 environment. See Appendix 8I, Mercury, for a complete discussion of the uncertainty associated with 14 the fish tissue estimates. Briefly, the bioaccumulation models contain multiple sources of 15 uncertainty associated with their development. These are related to analytical variability; temporal 16 and/or seasonal variability in Delta source water concentrations of methylmercury; interconversion 17 of mercury species (i.e., the non-conservative nature of methylmercury as a modeled constituent); 18 and limited sample size (both in number of fish and time span over which the measurements were 19 made), among others. Although there is considerable uncertainty in the models used, the results 20 serve as reasonable approximations of a very complex process. Considering the uncertainty, small 21 (i.e., < 20–25%) increases or decreases in modeled fish tissue mercury concentrations at a few Delta 22 locations (i.e., 2–3) should be interpreted to be within the uncertainty of the overall approach, and 23 not predictive of actual adverse effects. Larger increases, or increases evident throughout the Delta, 24 can be interpreted as more reliable indicators of potential adverse effects.
- In the LLT, the Delta source water fractions may be different from those occurring in the ELT due to
  changes in upstream hydrology and Delta hydrodynamics from additional climate change and sea
  level rise. These effects would occur independent of the alternative and, thus, the alternative-specific
  effects on mercury in the LLT are expected to be similar to those described above.

### 29 SWP/CVP Export Service Areas

The analysis of mercury and methylmercury in the SWP/CVP Export Service Areas was based on
concentrations estimated at the Banks and Jones pumping plants. Both waterborne total and
methylmercury concentrations for Alternative 4A at the Jones and Banks pumping plants, would be
lower than Existing Conditions and the No Action Alternative (ELT) (Appendix 8I, *Mercury*, Tables I17 and I-18). Therefore, mercury shows an increased assimilative capacity at these locations
(Appendix 8I, Table I-23).

36 The largest improvements in bass tissue mercury concentrations and exceedance quotients ([EQs]; 37 modeled tissue divided by TMDL guidance concentration) for Alternative 4A, relative to Existing 38 Conditions and the No Action Alternative (ELT) at any location within the Delta, are expected for the 39 Banks and Jones pumping plant export pump locations. Concentrations expected for Alternative 4A 40 at the export pump locations with Equation 1 in all years show decreases relative to Existing 41 Conditions (8% to 10%) and relative to the No Action Alternative (ELT) (9% to 11%) (Appendix 8I. 42 Mercury, Table I-20a). Concentrations expected for Alternative 4A with Equation 2 in all years show 43 decreases at Banks and Jones pumping plants relative to Existing Conditions (11% to 14%) and the 44 No Action Alternative (ELT) (13% to 15%) (Appendix 8I, Table I-20b).

In the LLT, the Delta source water fractions may be different from those occurring in the ELT due to
 changes in upstream hydrology and Delta hydrodynamics from additional climate change and sea
 level rise. These effects would occur independent of the alternative and, thus, the alternative-specific
 effects on mercury in the LLT are expected to be similar to those described above.

5 NEPA Effects: Based on the above discussion, Alternative 4A would not cause concentrations of 6 mercury and methylmercury in water and fish tissue in the affected environment to be substantially 7 different from the No Action Alternative (ELT and LLT) and, thus, would not cause additional 8 exceedance of applicable water quality objectives/criteria by frequency, magnitude, and geographic 9 extent that would cause adverse effects on any beneficial uses of waters in the affected environment. 10 Because mercury concentrations are not expected to increase substantially, no long-term water 11 quality degradation is expected to occur and, thus, no adverse effects to beneficial uses would occur. 12 Because any increases in mercury or methylmercury concentrations are not likely to be measurable, 13 changes in mercury concentrations or fish tissue mercury concentrations would not make any 14 existing mercury-related impairment measurably worse. In comparison to the No Action Alternative 15 (ELT and LLT), Alternative 4A would not be expected to increase levels of mercury by frequency, 16 magnitude, and geographic extent such that the affected environment would be expected to have 17 measurably higher body burdens of mercury in aquatic organisms, thereby substantially increasing 18 the health risks to wildlife (including fish) or humans consuming those organisms. Based on these 19 findings, the effects of Alternative 4A on mercury in the affected environment are considered to be 20 not adverse.

*CEQA Conclusion*: Under Alternative 4A, greater water demands and climate change would alter the
 magnitude and timing of reservoir releases and river flows upstream of the Delta in the Sacramento
 River watershed and eastside tributaries, relative to Existing Conditions. Concentrations of mercury
 and methylmercury upstream of the Delta would not be substantially different relative to Existing
 Conditions due to the lack of important relationships between mercury/methylmercury
 concentrations and flow for the major rivers.

- Methylmercury concentrations exceed criteria at all locations in the Delta and no assimilative
  capacity exists. However, monthly average waterborne concentrations of total and methylmercury
  over the period of record under Alternative 4A would be very similar to Existing Conditions.
  Similarly, estimates of fish tissue mercury concentrations show that small differences would occur
  among sites for Alternative 4A as compared to Existing Conditions for Delta sites.
- Assessment of effects of mercury in the SWP/CVP Export Service Areas were based on effects on
   mercury concentrations and fish tissue mercury concentrations at the Banks and Jones pumping
   plants. The Banks and Jones pumping plants are expected to show increased assimilative capacity
   for waterborne mercury and decreased fish tissue concentrations of mercury for Alternative 4A, as
   compared to Existing Conditions.
- 37 As such, Alternative 4A is not expected to cause additional exceedance of applicable water quality 38 objectives/criteria by frequency, magnitude, and geographic extent that would cause adverse effects 39 on any beneficial uses of waters in the affected environment. Because mercury concentrations are 40 not expected to increase substantially, no long-term water quality degradation is expected to occur 41 and, thus, no adverse effects to beneficial uses would occur. Because any increases in mercury or 42 methylmercury concentrations are not likely to be measurable, changes in mercury concentrations 43 or fish tissue mercury concentrations would not make any existing mercury-related impairment 44 measurably worse. In comparison to Existing Conditions, Alternative 4A would not increase levels of

mercury by frequency, magnitude, and geographic extent such that the affected environment would
 be expected to have measurably higher body burdens of mercury in aquatic organisms, thereby
 substantially increasing the health risks to wildlife (including fish) or humans consuming those
 organisms. Based on these findings, this impact is considered to be less than significant. No
 mitigation is required.

# Impact WQ-14: Effects on Mercury Concentrations Resulting from Implementation of Environmental Commitments 3, 4, 6–12, 15, and 16

8 **NEPA Effects:** The potential types of effects on mercury resulting from implementation of the 9 Environmental Commitments under Alternative 4A would be generally similar to those described 10 under Alternative 4 (see Section 8.3.3.9). However, the magnitude of effects on mercury and 11 methylmercury at locations upstream of the Delta, in the Delta, and the SWP/CVP Export Service 12 Areas related to habitat restoration would be considerably lower than described for Alternative 4. 13 This is because the amount of habitat restoration to be implemented under Alternative 4A would be 14 very low compared to the total proposed restoration area that would be implemented under 15 Alternative 4. The small amount of habitat restoration to be implemented under Alternative 4A may 16 occur on lands in the Delta formerly used for irrigated agriculture. Habitat restoration proposed 17 under Alternative 4A has the potential to increase water residence times and increase accumulation 18 of organic sediments that are known to enhance methylmercury bioaccumulation in biota in the 19 vicinity of the restored habitat areas. Design of restoration sites would be guided by Environmental 20 Commitment 12, which requires development of site-specific mercury management plans as 21 restoration actions are implemented. The effectiveness of minimization and mitigation actions 22 implemented according to the mercury management plans is not known at this time, although the 23 potential to reduce methylmercury concentrations exists based on current research. Although 24 Environmental Commitment 12 would be implemented with the goal to reduce this potential effect, 25 there remain uncertainties related to site-specific restoration conditions and the potential for 26 increases in methylmercury concentrations in the Delta in the vicinity of the restored areas. 27 Therefore, the effect of Environmental Commitments 3, 4, 6–12, 15, and 16 on mercury and 28 methylmercury is considered to be adverse.

29 **CEOA Conclusion:** There would be no substantial, long-term increase in mercury or methylmercury 30 concentrations or loads in the rivers and reservoirs upstream of the Delta or the waters exported to 31 the SWP/CVP Export Service Areas due to implementation of Environmental Commitments 3, 4, 6– 32 12, 15, and 16 relative to Existing Conditions. However, in the Delta, due to the small amount of tidal 33 restoration areas proposed, relative to Existing Conditions, uptake of mercury from water and/or 34 methylation of inorganic mercury may increase in localized areas as part of the creation of new, 35 marshy, shallow, or organic-rich restoration areas. Although not quantifiable, on a local level, 36 increases in methylmercury concentrations may be measurable. Methylmercury is CWA Section 37 303(d)-listed within the affected environment, and therefore any potential measurable increase in 38 methylmercury concentrations would make existing mercury-related impairment measurably 39 worse. Because mercury is bioaccumulative, increases in water-borne mercury or methylmercury 40 that could occur in some areas could bioaccumulate to somewhat greater levels in aquatic organisms 41 and would, in turn, pose health risks to fish, wildlife, or humans. Design of restoration sites would be 42 guided by Environmental Commitment 12, which requires development of site-specific mercury 43 management plans as restoration actions are implemented. The effectiveness of minimization and 44 mitigation actions implemented according to the mercury management plans is not known at this 45 time, although the potential to reduce methylmercury concentrations exists based on current

- 1 research. Although Environmental Commitment 12 would be implemented with the goal to reduce
- 2 this potential effect, the uncertainties related to site specific restoration conditions and the potential
- 3 for increases in methylmercury concentrations in the Delta result in this potential impact being
- 4 considered significant because, as described above, any potential measurable increase in
- 5 methylmercury concentrations would make existing mercury-related impairment measurably
- worse. No mitigation measures would be available until specific restoration actions are proposed.
  Therefore, this impact is considered significant and unavoidable.

# 8 Impact WQ-15: Effects on Nitrate Concentrations Resulting from Facilities Operations and 9 Maintenance

### 10 Upstream of the Delta

11 As described for Alternative 4 (in Section 8.3.3.9), nitrate levels in the major rivers (Sacramento,

Feather, American) are low, generally due to ample dilution available in the reservoirs and rivers relative to the magnitude of the point and non-point source discharges, and there is no correlation

- between historical water year average nitrate concentrations and water year average flow in the
- 15 Sacramento River at Freeport. Consequently, any modified reservoir operations and subsequent
- 16 changes in river flows under Alternative 4A, relative to Existing Conditions or the No Action
- 17 Alternative (ELT), are expected to have negligible, if any, effects on average reservoir and river
- 18 nitrate-N concentrations in the Sacramento River watershed upstream of the Delta.
- 19 In the San Joaquin River watershed, nitrate concentrations are higher than in the Sacramento River 20 watershed, owing to use of nitrate based fertilizers throughout the lower watershed. The correlation 21 between historical water year average nitrate concentrations and water year average flow in the San 22 Joaquin River at Vernalis is a weak inverse relationship—that is, generally higher flows result in 23 lower nitrate concentrations, while low flows result in higher nitrate concentrations (linear 24 regression r<sup>2</sup>=0.49; Figure 2 in Appendix 8J, *Nitrate*). Under Alternative 4A, long-term average flows 25 at Vernalis would decrease an estimated 1% relative to Existing Conditions and would remain 26 virtually the same relative to the No Action Alternative (ELT). Given the relatively small decreases in 27 flows and the weak correlation between nitrate and flows in the San Joaquin River, it is expected 28 that nitrate concentrations in the San Joaquin River would be minimally affected, if at all, by 29 anticipated changes in flow rates under the No Action Alternative (ELT).
- In the LLT, the Delta source water fractions may be different from those occurring in the ELT due to
   changes in upstream hydrology and Delta hydrodynamics from additional climate change and sea
   level rise. These effects would occur independent of the alternative and, thus, the alternative-specific
   effects on nitrate in the LLT are expected to be similar to those described above.
- 34 Any negligible changes in nitrate concentrations that may occur under Alternative 4A in the water
- bodies of the affected environment located upstream of the Delta would not be of frequency,
- 36 magnitude and geographic extent that would adversely affect any beneficial uses or substantially
- 37 degrade the quality of these water bodies, with regard to nitrate.

### 38 Delta

- Mass balance calculations indicate that under Alternative 4A relative to Existing Conditions and the
   No Action Alternative (ELT), nitrate concentrations throughout the Delta are anticipated to remain
- 41 low (<1.4 mg/L-N) relative to adopted objectives (Appendix 8J, *Nitrate*, Table 34). Although changes
- 42 at specific Delta locations and for specific months may be substantial on a relative basis (Appendix

- 1 8J, Table 37), the absolute concentration of nitrate in Delta waters would remain low (<1.4 mg/L-N)
- 2 in relation to the drinking water MCL of 10 mg/L-N, as well as all other thresholds (see *Nitrate*
- 3 under Section 8.3.1.7, *Constituent-Specific Considerations Used in the Assessment*). Long-term average
- 4 nitrate concentrations are anticipated to remain below 1 mg/L-N at all 11 Delta assessment
- 5 locations except the San Joaquin River at Buckley Cove, where long-term average concentrations
- 6 would be somewhat above 1 mg/L-N. Nevertheless, at this location, long-term average nitrate
- 7 concentrations would be somewhat reduced under Alternative 4A relative to Existing Conditions,
- 8 and slightly increased relative to the No Action Alternative (ELT). No additional exceedances of the
- 9 MCL are anticipated at any location under Alternative 4A (Appendix 8J, Table 34).
- Use of assimilative capacity relative to the drinking water MCL of 10 mg/L-N under Alternative 4A
  would be low or negligible (i.e., <4%) in comparison to both Existing Conditions and the No Action</li>
  Alternative (ELT), for all locations and months, for all modeled years (1976–1991), and for the
  drought period (1987–1991) (Appendix 8J, *Nitrate*, Table 38).
- 14 As described for Alternative 4, actual nitrate concentrations would likely be higher than the 15 modeling results indicate in certain locations under Alternative 4A. This is the mass balance 16 modeling does not account for contributions from the SRWTP, which would be implementing 17 nitrification/partial denitrification, or Delta wastewater treatment plant dischargers that practice 18 nitrification, but not denitrification. However, as described for Alternative 4, any increases in nitrate 19 concentrations that may occur at certain locations within the Delta under Alternative 4A would not 20 be of frequency, magnitude and geographic extent that would adversely affect any beneficial uses or 21 substantially degrade the water quality at these locations, with regard to nitrate.
- In the LLT, the Delta source water fractions may be different from those occurring in the ELT due to
   changes in upstream hydrology and Delta hydrodynamics from additional climate change and sea
   level rise. These effects would occur independent of the alternative and, thus, the alternative-specific
   effects on nitrate in the LLT are expected to be similar to those described above.

### 26 SWP/CVP Export Service Areas

- 27 Assessment of effects of Alternative 4A on nitrate in the SWP/CVP Export Service Areas is based on 28 effects on nitrate at the Banks and Jones pumping plants. Relative to Existing Conditions and the No 29 Action Alternative (ELT), nitrate concentrations at Banks and Jones pumping plants under 30 Alternative 4A are anticipated to decrease on a long-term average annual basis by 27% at the Banks 31 pumping plant and 29% at the Jones pumping plant (Appendix 8], Nitrate, Table 37). During the late 32 summer, particularly in the drought period assessed, concentrations are expected to increase, but 33 the absolute value of these changes (i.e., in mg/L-N) would be small. Additionally, given the many 34 factors that contribute to potential algal blooms in the SWP and CVP canals within the Export 35 Service Areas, and the lack of studies that have shown a direct relationship between nutrient 36 concentrations in the canals and reservoirs and problematic algal blooms in these water bodies, 37 there is no basis to conclude that these small (i.e., generally <0.2 mg/L-N), seasonal increases in 38 nitrate concentrations would increase the potential for problem algal blooms in the SWP/CVP 39 Export Service Areas. No additional exceedances of the MCL are anticipated under Alternative 4A 40 relative to Existing Conditions and the No Action Alternative (ELT) (Appendix 8], Nitrate, Table 34). 41 On a monthly average basis and on a long-term annual average basis, for all modeled years and for 42 the drought period only, use of assimilative capacity available under Existing Conditions and the No 43 Action Alternative (ELT), relative to the 10 mg/L-N MCL, would be negligible (<2%) for both Banks 44 and Jones pumping plants (Appendix 8J, Table 38).
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- 1 In the LLT, the Delta source water fractions may be different from those occurring in the ELT due to
- 2 changes in upstream hydrology and Delta hydrodynamics from additional climate change and sea
- 3 level rise. These effects would occur independent of the alternative and, thus, the alternative-specific
- 4 effects on nitrate in the LLT are expected to be similar to those described above.
- Any increases in nitrate concentrations that may occur in water exported via Banks and Jones
  pumping plants are not expected to result in adverse effects to beneficial uses or substantially
  degrade the quality of exported water, with regard to nitrate.
- *NEPA Effects:* Modified reservoir operations and subsequent changes in river flows under
   Alternative 4A, relative to the No Action Alternative (ELT and LLT), are expected to have negligible,
- 10 if any, effects on reservoir and river nitrate concentrations upstream of Freeport in the Sacramento
- 11 River watershed and upstream of the Delta in the San Joaquin River watershed. In the Delta, nitrate
- 12 concentrations throughout the Delta are anticipated to remain low (<1.4 mg/L-N) relative to
- 13 adopted objectives. No additional exceedances of the 10 mg/L-N MCL are anticipated at any Delta
- 14 location, and use of assimilative capacity available under the No Action Alternative, relative to the
- drinking water MCL of 10 mg/L-N, would be low. Long-term average nitrate concentrations at Banks
   and Jones pumping plants are anticipated to differ negligibly relative to the No Action Alternative
- 17 (ELT and LLT) and no additional exceedances of the 10 mg/L-N MCL are anticipated. Therefore, the
- 18 effects on nitrate from implementing water conveyance facilities are considered to be not adverse.
- 19 **CEQA** Conclusion: Nitrate concentrations are generally low in the reservoirs and rivers of the 20 watersheds, owing to substantial dilution available for point sources and the lack of substantial 21 nonpoint sources of nitrate upstream of the SRWTP in the Sacramento River watershed, and in the 22 watersheds of the eastern tributaries (Cosumnes, Mokelumne, and Calaveras Rivers). Although 23 higher in the San Joaquin River watershed, nitrate concentrations are not well-correlated with flow 24 rates. Consequently, any modified reservoir operations and subsequent changes in river flows under 25 Alternative 4A, relative to Existing Conditions, are expected to have negligible, if any, effects on 26 reservoir and river nitrate concentrations upstream of Freeport in the Sacramento River watershed 27 and upstream of the Delta in the San Joaquin River watershed.
- In the Delta, results of the mass balance calculations indicate that under Alternative 4A, relative to Existing Conditions, nitrate concentrations throughout the Delta are anticipated to remain low (<1.4 mg/L-N) relative to adopted objectives. No additional exceedances of the 10 mg/L-N MCL are anticipated at any location, and use of assimilative capacity available under Existing Conditions, relative to the drinking water MCL of 10 mg/L-N, would be low or negligible (i.e., <4%) for all for virtually all locations and months.
- 34Assessment of effects of nitrate in the SWP/CVP Export Service Areas is based on effects on nitrate35concentrations at the Banks and Jones pumping plants. Results of the mass balance calculations36indicate that under Alternative 4A relative to Existing Conditions, long-term average nitrate37concentrations at Banks and Jones pumping plants are anticipated to change negligibly. No38additional exceedances of the 10 mg/L-N MCL are anticipated, and use of assimilative capacity39available under Existing Conditions, relative to the MCL would be negligible (i.e., <2%) for both</td>40Banks and Jones pumping plants for all months.
- 41 Based on the above, there would be no substantial, long-term increase in nitrate concentrations in
- 42 the rivers and reservoirs upstream of the Delta, in the Plan Area, or the SWP/CVP Export Service
- 43 Areas under Alternative 4A relative to Existing Conditions. As such, this alternative is not expected
- 44 to cause additional exceedance of applicable water quality objectives/criteria by frequency,

- 1 magnitude, and geographic extent that would cause adverse effects on any beneficial uses of waters
- 2 in the affected environment. Because nitrate concentrations are not expected to increase
- 3 substantially, no long-term water quality degradation is expected to occur and, thus, no adverse
- 4 effects to beneficial uses would occur. Nitrate is not CWA Section 303(d) listed within the affected
- 5 environment and thus any increases that may occur in some areas and months would not make any
- existing nitrate-related impairment measurably worse because no such impairments currently exist.
   Because nitrate is not bioaccumulative, increases that may occur in some areas and months would
- 8 not bioaccumulate to greater levels in aquatic organisms that would, in turn, pose substantial health
- 9 risks to fish, wildlife, or humans. Based on these findings, this impact is considered to be less than
- 10 significant. No mitigation is required.

# Impact WQ-16: Effects on Nitrate Concentrations Resulting from Implementation of Environmental Commitments 3, 4, 6–12, 15, and 16

- 13 **NEPA Effects:** Some habitat restoration activities included in Environmental Commitments 3, 4, and 14 6–11 would occur on lands within the Delta formerly used for agriculture. As discussed for Impact 15 WQ-2, increased biota that may result in those areas may increase ammonia, which in turn may be 16 converted to nitrate by established microbial communities. However, the areal extent of new habitat 17 implemented for the Environmental Commitments would be less than the existing and No Action 18 Alternative habitat areas, and similar habitat exists currently in the Delta and is not identified as 19 contributing to adverse nitrate conditions. Thus, these land use changes would not be expected to 20 substantially increase nitrate concentrations in the Delta. Implementation of Environmental 21 Commitments 12, 15, and 16 do not include actions that would affect nitrate sources or loading. 22 Based on these findings, the effects on nitrate from implementing Environmental Commitments 3, 4, 23 6–12, 15, and 16 are considered to be not adverse.
- 24 CEQA Conclusion: Land use changes that would occur from the Environmental Commitments are 25 not expected to substantially increase nitrate concentrations, because the amount of area to be 26 converted would be small relative to existing habitat, and existing habitats are not known for 27 contributing to adverse nitrate conditions. Thus, it is expected that implementation of 28 Environmental Commitments 3, 4, 6–12, 15, and 16 would not cause additional exceedance of 29 applicable water quality objectives/criteria by frequency, magnitude, and geographic extent that 30 would cause adverse effects on any beneficial uses of waters in the affected environment. Because 31 nitrate concentrations are not expected to increase substantially due to these Environmental 32 Commitments, no long-term water quality degradation is expected to occur and, thus, no adverse 33 effects to beneficial uses would occur. Nitrate is not CWA Section 303(d) listed within the affected 34 environment and thus any minor increases that may occur in some areas would not make any 35 existing nitrate-related impairment measurably worse because no such impairments currently exist. 36 Because nitrate is not bioaccumulative, minor increases that may occur in some areas would not 37 bioaccumulate to greater levels in aquatic organisms that would, in turn, pose substantial health 38 risks to fish, wildlife, or humans. Based on these findings, this impact is considered to be less than 39 significant. No mitigation is required.

### Impact WQ-17: Effects on Dissolved Organic Carbon Concentrations Resulting from Facilities Operations and Maintenance

#### 3 Upstream of the Delta

4 The effects of Alternative 4A on DOC concentrations in reservoirs and rivers upstream of the Delta 5 would be similar to those effects described for Alternative 4 because factors affecting DOC 6 concentrations (e.g., source and non-point source inputs) in these water bodies would be similar. 7 Moreover, long-term average flow and DOC levels in the Sacramento River at Hood and San Joaquin 8 River at Vernalis are poorly correlated. Thus changes in system operations and resulting reservoir 9 storage levels and river flows under Alternative 4A would not be expected to cause substantial long-10 term changes in DOC concentrations in the water bodies upstream of the Delta. Any changes in DOC 11 levels in water bodies upstream of the Delta under Alternative 4A, relative to Existing Conditions 12 and the No Action Alternative (ELT and LLT), would not be of sufficient frequency, magnitude and 13 geographic extent that would adversely affect any beneficial uses or substantially degrade the 14 quality of these water bodies.

#### 15 **Delta**

16 Under Alternative 4A, the geographic extent of effects pertaining to long-term average DOC 17 concentrations in the Delta would be similar to that described for Alternative 4, although the 18 magnitude of predicted long-term change and relative frequency of concentration threshold 19 exceedances would be lower. The effects of Alternative 4A relative to Existing Conditions and the No 20 Action Alternative (ELT) are discussed together because the direction and magnitude of predicted 21 change are similar. Relative to the Existing Conditions and No Action Alternative (ELT), Alternative 22 4A would result in small increases in long-term average DOC concentrations for both the modeled 23 16-year period (1976–1991) and drought period (1987–1991) at several interior Delta locations 24 (increases up to 0.2 mg/L at the S. Fork Mokelumne River at Staten Island, Franks Tract, Old River at 25 Rock Slough, and Contra Costa Pumping Plant #1) (Appendix 8K, Organic Carbon, Table DOC-11). 26 The increases in average DOC concentrations would correspond to more frequent concentration 27 threshold exceedances, with the greatest change occurring at the Contra Costa Pumping Plant #1 28 location exceeding the 3 mg/L threshold (i.e., increase from 52% under Existing Conditions to 64% 29 under Alternative 4A for the modeled 16-year period). The change in frequency of threshold 30 concentration exceedances at other assessment locations would be similar or lower.

31 While Alternative 4A would lead to slightly higher long-term average DOC concentrations at some 32 municipal water intakes and Delta interior locations, the predicted change would not be expected to 33 adversely affect MUN beneficial uses, or any other beneficial use. As discussed for Alternative 4, 34 substantial changes in ambient DOC concentrations would need to occur before significant changes 35 in drinking water treatment plant design or operations are triggered. The increases in long-term 36 average DOC concentrations estimated to occur at various Delta locations under Alternative 4A are 37 of sufficiently small magnitude that they would not require existing drinking water treatment plants 38 to substantially upgrade treatment for DOC removal above levels currently employed.

In the LLT, the Delta source water fractions may be different from those occurring in the ELT due to
changes in upstream hydrology and Delta hydrodynamics from additional climate change and sea
level rise. These effects would occur independent of the alternative and, thus, the alternative-specific
effects on DOC in the LLT are expected to be similar to those described above.

- 1 Relative to Existing Conditions and the No Action Alternative (ELT and LLT), Alternative 4A would
- lead to predicted improvements in long-term average DOC concentrations at Barker Slough, as well
   as Banks and Jones pumping plants (discussed below).

### 4 SWP/CVP Export Service Areas

5 Under the Alternative 4A, long-term average DOC concentrations would decrease at Barker Slough 6 by 0.1 mg/L, and at both the Banks and Jones pumping plants by 0.4 mg/L, relative to Existing 7 Conditions. Reductions would be similar compared to No Action Alternative (ELT) (Appendix 8K, 8 Organic Carbon, Table DOC-11). Decreases in long-term average DOC would result in generally lower 9 exceedance frequencies for concentration thresholds, although the frequency of exceedances of the 10 3 mg/L threshold during the modeled drought period would increase at the Banks and Jones 11 pumping plants. Relative to Existing Conditions, exceedance of the 3 mg/L threshold would increase 12 from 57% to 72% at Banks pumping plant and from 72% to 88% at Jones pumping plant. There 13 would be little to no increase in exceedance of the 3 mg/L threshold relative to the No Action 14 Alternative (ELT).

- 15 In the LLT, the Delta source water fractions may be different from those occurring in the ELT due to
- 16 changes in upstream hydrology and Delta hydrodynamics from additional climate change and sea
- 17 level rise. These effects would occur independent of the alternative and, thus, the alternative-specific
- 18 effects on DOC in the LLT are expected to be similar to those described above.
- Maintenance of SWP and CVP facilities under Alternative 4A would not be expected to create new
   sources of DOC or contribute towards a substantial change in existing sources of DOC in the affected
   area.
- 22 **NEPA Effects:** In summary, the operations and maintenance activities under Alternative 4A, relative 23 to the No Action Alternative (ELT and LLT), would not cause a substantial long-term change in DOC 24 concentrations in the water bodies upstream of the Delta, in the Delta, or in the SWP/CVP Export 25 Service Areas. The long-term average DOC concentrations at Banks and Jones pumping plants are 26 predicted to decrease by 0.4 mg/L, while long-term average DOC concentrations for some Delta 27 interior locations are predicted to increase by as much as 0.2 mg/L. However, the increase in long-28 term average DOC concentration that could occur within the Delta interior would not be of sufficient 29 magnitude to adversely affect the MUN beneficial use, or any other beneficial uses, of Delta waters. 30 Based on these findings, the effect of operations and maintenance activities on DOC under 31 Alternative 4A is determined to be not adverse.

32 **CEQA Conclusion:** For the same reasons described for Alternative 4, the operations and 33 maintenance activities under Alternative 4A, relative to the Existing Conditions, would not cause a 34 substantial long-term change in DOC concentrations in the water bodies upstream of the Delta, in 35 the Delta, or in the SWP/CVP Export Service Areas. Any modified reservoir operations and 36 subsequent changes in river flows under Alternative 4A, relative to Existing Conditions, would not 37 be expected to result in a substantial adverse change in DOC levels upstream of the Delta. Moreover, 38 long-term average flow and DOC at Sacramento River at Hood and San Joaquin River at Vernalis are 39 poorly correlated; therefore, changes in river flows would not be expected to cause a substantial 40 long-term change in DOC concentrations upstream of the Delta.

- 41 Relative to Existing Conditions, the Alternative 4A would result in relatively small increases (i.e.,
- 42 ≤0.2 mg/L) in long-term average DOC concentrations at some interior Delta locations. The predicted
- 43 increases would not substantially increase the frequency with which long-term average DOC

- 1 concentrations exceeds 2, 3, or 4 mg/L. Because this alternative would lead to only slightly higher
- long-term average DOC concentrations at the interior Delta locations and some municipal water
   intakes, the predicted changes would not be expected to adversely affect MUN beneficial uses, or any
- 4 other beneficial use.
- Relative to Existing Conditions, the Alternative 4A would result in reduced long-term average DOC
  concentrations at the Banks and Jones pumping plants and Barker Slough. However, Alternative 4A
  would result in slightly greater frequency of exceedance of the 3 mg/L DOC concentration threshold
  during the modeled drought period. Nevertheless, an overall improvement in DOC-related water
  quality would be predicted in the SWP/CVP Export Service Areas.
- 10 Based on the above, the operations and maintenance activities of Alternative 4A would not result in 11 any substantial change in long-term average DOC concentration. The increases in long-term average 12 DOC concentration that could occur within the Delta would not be of sufficient magnitude to 13 adversely affect the MUN beneficial use, or any other beneficial uses, of Delta waters or waters of the 14 SWP/CVP Service Area. Because DOC is not bioaccumulative, the increases in long-term average 15 DOC concentrations would not directly cause bioaccumulative problems in aquatic life or humans. 16 Finally, DOC is not causing beneficial use impairments and thus is not CWA Section 303(d) listed for 17 any water body within the affected environment. Because long-term average DOC concentrations 18 are not expected to increase substantially, no long-term water quality degradation with respect to
- 19 DOC is expected to occur and, thus, no adverse effects on beneficial uses would occur. Based on
- 20 these findings, this impact is considered to be less than significant. No mitigation is required.

## Impact WQ-18: Effects on Dissolved Organic Carbon Concentrations Resulting from Implementation of Environmental Commitments 3, 4, 6–12, 15, and 16

- The potential types of effects on DOC resulting from implementation of the Environmental
  Commitments under Alternative 4A would be generally similar to those described under Alternative
  4 (see Section 8.3.3.9). However, the magnitude of effects on DOC at locations upstream of the Delta,
  in the Delta, and the SWP/CVP export service areas would be considerably lower than described for
  Alternative 4.
- 28 As described for Alternative 4, Environmental Commitments 3, 9, 11, 12, 15, and 16 would present 29 no major sources of DOC to the affected environment, including areas Upstream of the Delta, within 30 the Plan Area, and the SWP/CVP Export Service Area that would adversely affect beneficial uses. 31 Environmental Commitments 4, 6, 7, and 10 include habitat restoration activities known to be 32 sources of DOC. However, the amount of new habitat restoration to be implemented would be very 33 small compared to the areal extent of existing habitat and that proposed for the No Action 34 Alternative. Based on the amount of habitat restoration proposed, DOC loading from these areas 35 would be very low in these water bodies. Consequently, relative to the Existing Conditions and No 36 Action Alternative (ELT and LLT), the potential DOC loading to the Delta would be minimal, and thus 37 not contribute substantially to the amounts of DOC in raw drinking water supplies.
- 38 **NEPA Effects:** Relative to existing habitat and that to be developed under the No Action Alternative
- 39 (ELT and LLT), the area of new habitat restoration implemented for the Environmental
- 40 Commitments would be very small. Implementation of non-habitat restoration Environmental
- 41 Commitments would not be expected to have substantial, if even measurable, effect on DOC
- 42 concentrations upstream of the Delta, within the Delta, and in the SWP/CVP Export Service Areas,
- because they would present no major sources of DOC to the affected environment. Consequently,
  any increases in average DOC levels in the affected environment are not expected to be of sufficient
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frequency, magnitude and geographic extent that would adversely affect the MUN beneficial use, or
 any other beneficial uses, of the affected environment, nor would potential increases substantially
 degrade water quality with regard to DOC. Based on these findings, the effect of the Environmental
 Commitments on DOC is determined to be not adverse.

5 **CEQA Conclusion:** Implementation of habitat restoration Environmental Commitments is not 6 expected to cause a substantial long-term change in DOC concentrations in the water bodies 7 upstream of the Delta, in the Delta, or in the SWP/CVP Export Service Areas, relative to the Existing 8 Conditions, because the land area proposed for restoration would be relatively small compared to 9 existing land area and sources of DOC. Implementation of other Environmental Commitments also 10 would not be expected to have substantial, if even measurable, effect on DOC concentrations 11 upstream of the Delta, within the Delta, and in the SWP/CVP Export Service Areas, because they 12 would present no major sources of DOC to the affected environment. Consequently, increases in 13 average DOC levels in the affected environment are not expected to be of sufficient frequency. 14 magnitude and geographic extent that would adversely affect the MUN beneficial use, or any other 15 beneficial uses, of the affected environment, nor would potential increases substantially degrade 16 water quality with regard to DOC. Furthermore, DOC is not bioaccumulative, therefore changes in 17 DOC concentrations would not cause bioaccumulative problems in aquatic life or humans. Finally, 18 DOC is not causing beneficial use impairments and thus is not CWA Section 303(d) listed for any 19 water body within the affected environment. Because long-term average DOC concentrations are not 20 expected to increase substantially, no long-term water quality degradation with respect to DOC is 21 expected to occur and, thus, no adverse effects on beneficial uses would occur. Based on these 22 findings, this impact is considered to be less than significant. No mitigation is required.

#### 23 Impact WQ-19: Effects on Pathogens Resulting from Facilities Operations and Maintenance

24 The effects of operation of the water conveyance facilities under Alternative 4A on pathogen levels 25 in surface waters upstream of the Delta, in the Delta, and in the SWP/CVP Export Service Areas 26 relative to Existing Conditions would be similar to those effects described for Alternative 4 (see 27 Section 8.3.3.9). As described for Alternative 4, pathogen concentrations in the Sacramento and San 28 Joaquin Rivers have a minimal relationship to flow rate in these rivers. Further, urban runoff 29 contributions during the dry season would be expected to be a relatively small fraction of the rivers' 30 total flow rates. During wet weather events, when urban runoff contributions would be higher, the 31 flows in the rivers also would be higher. Given the small magnitude of urban runoff contributions 32 relative to the magnitude of river flows and that pathogen concentrations in the rivers have a 33 minimal relationship to river flow rate, river flow rate and reservoir storage reductions that would 34 occur under Alternative 4A, relative to Existing Conditions and the No Action Alternative (ELT and 35 LLT), would not be expected to result in a substantial adverse change in pathogen concentrations in 36 the reservoirs and rivers upstream of the Delta.

37 The effects of Alternative 4A relative to Existing Conditions and the No Action Alternative (ELT and 38 LLT) would be changes in the relative percentage of water throughout the Delta being comprised of 39 various source waters (i.e., water from the Sacramento River, San Joaquin River, Bay water, eastside 40 tributaries, and agricultural return flow), due to potential changes in inflows particularly from the 41 Sacramento River watershed. However, as described for Alternative 4, it is expected there would be 42 no substantial change in Delta pathogen concentrations in response to a shift in the Delta source 43 water percentages under this alternative or substantial degradation of these water bodies, with 44 regard to pathogens, because it is expected that pathogen sources in close proximity to Delta sites 45 would have a greater influence on pathogen levels at the site, rather than the primary source(s) of

- 1 water to the site. In-Delta potential pathogen sources, including water-based recreation, tidal
- habitat, wildlife, and livestock-related uses, would continue under this alternative. As such, there is
   not expected to be substantial, if even measurable, changes in pathogen concentrations in the
- 4 SWP/CVP Export Service Area waters.
- As such, Alternative 4A would not be expected to substantially increase the frequency with which
  applicable Basin Plan objectives or U.S. EPA-recommended pathogen criteria would be exceeded in
  water bodies of the affected environment located upstream of the Delta or substantially degrade the
  quality of these water bodies, with regard to pathogens.
- 9 NEPA Effects: Because pathogen levels are expected to be minimally affected relative to the No
   10 Action Alternative (ELT and LLT), the effects on pathogens from implementing Alternative 4A are
   11 determined to be not adverse.
- 12 **CEQA** Conclusion: The effects of Alternative 4A on pathogen levels in surface waters upstream of the 13 Delta, in the Delta, and in the SWP/CVP Export Service Areas relative to Existing Conditions would 14 be similar to those described for Alternative 4 (see Section 8.3.3.9). This is because the factors that 15 would affect pathogen levels in the surface waters of these areas would be similar. Therefore, this 16 alternative is not expected to cause additional exceedance of applicable water quality objectives by 17 frequency, magnitude, and geographic extent that would cause adverse effects on any beneficial uses 18 of waters in the affected environment. Because pathogen concentrations are not expected to 19 increase substantially, no long-term water quality degradation for pathogens is expected to occur 20 and, thus, no adverse effects on beneficial uses would occur. The San Joaquin River in the Stockton 21 Deep Water Ship Channel is CWA Section 303(d) listed for pathogens. Because no measurable 22 increase in Deep Water Ship Channel pathogen concentrations are expected to occur on a long-term 23 basis, further degradation and impairment of this area is not expected to occur. Finally, pathogens 24 are not bioaccumulative constituents. Based on these findings, this impact is considered to be less 25 than significant. No mitigation is required.

# Impact WQ-20: Effects on Pathogens Resulting from Implementation of Environmental Commitments 3, 4, 6–12, 15, and 16

28 NEPA Effects: Environmental Commitments 3, 4, and 6–11 would involve habitat restoration 29 actions. Tidal wetlands are known to be sources of coliforms originating from aquatic, terrestrial, 30 and avian wildlife that inhabit these areas (Desmarais et al. 2001, Grant et al. 2001, Evanson and 31 Ambrose 2006, Tetra Tech 2007). Specific locations of restoration areas for this alternative have not 32 yet been established. However, most low-lying land suitable for restoration is unsuitable for 33 livestock. Therefore, it is likely that the majority of land to be converted to wetlands would be crop-34 based agriculture or fallow/idle land. Because of a great deal of scientific uncertainty in the loading 35 of coliforms from these various sources, the resulting change in coliform loading is uncertain, but it 36 is anticipated that coliform loading to Delta waters would increase. Based on findings from the 37 Pathogens Conceptual Model that pathogen concentrations are greatly influenced by the proximity 38 to the source, this could result in localized increases in wildlife-related coliforms relative to the No 39 Action Alternative (ELT and LLT). The geographic extent of the potential increases would be less 40 than under Alternative 4, because less land would be converted under Alternative 4A. The Delta 41 currently supports similar habitat types and, with the exception of the CWA Section 303(d) listing 42 for the Stockton Deep Water Ship Channel, is not recognized as exhibiting pathogen concentrations 43 that rise to the level of adversely affecting beneficial uses. As such, the potential increase in wildlife-

- related coliform concentrations due to tidal habitat creation is not expected to adversely affect
   beneficial uses.
- The remaining Environmental Commitments would not be expected to affect pathogen levels,
  because they are actions that do not affect the presence of pathogen sources.
- Based on these findings, the effects on pathogens from implementing Environmental Commitments
  3, 4, 6–12, 15, and 16 are determined to not be adverse.

7 **CEQA Conclusion:** Based on findings from the Pathogens Conceptual Model that pathogen 8 concentrations are greatly influenced by the proximity to the source, implementation of 9 Environmental Commitments 3, 4, and 6–11 could result in localized increases in wildlife-related 10 coliforms relative to Existing Conditions. The geographic extent of the increase would be less than 11 under Alternative 4. because less land would be converted under Alternative 4A. The Delta currently 12 supports similar habitat types and, with the exception of the CWA Section 303(d) listing for the 13 Stockton Deep Water Ship Channel, is not recognized as exhibiting pathogen concentrations that rise 14 to the level of adversely affecting beneficial uses. As such, the potential increase in wildlife-related 15 coliform concentrations due to tidal habitat creation is not expected to adversely affect beneficial 16 uses. Therefore, this alternative is not expected to cause additional exceedance of applicable water 17 quality objectives by frequency, magnitude, and geographic extent that would cause adverse effects 18 on any beneficial uses of waters in the affected environment. Because pathogen concentrations are 19 not expected to increase substantially, no long-term water quality degradation for pathogens is 20 expected to occur and, thus, no adverse effects on beneficial uses would occur. The San Joaquin 21 River in the Stockton Deep Water Ship Channel is CWA Section 303(d) listed for pathogens. Because 22 no measurable increase in Deep Water Ship Channel pathogen concentrations are expected to occur 23 on a long-term basis, further degradation and impairment of this area is not expected to occur. 24 Finally, pathogens are not bioaccumulative constituents. Based on these findings, this impact is 25 considered to be less than significant. No mitigation is required.

# Impact WQ-21: Effects on Pesticide Concentrations Resulting from Facilities Operations and Maintenance

28 The effects of Alternative 4A operations and maintenance on pesticide levels in surface waters 29 upstream of the Delta, relative to Existing Conditions and the No Action Alternative (ELT), would be 30 similar to those expected to occur under Alternative 4 (see Section 8.3.3.9). This is because under 31 Alternative 4A, the primary factor that would influence pesticide concentrations in surface waters 32 upstream of the Delta—the effect of timing and magnitude of reservoir releases on dilution 33 capacity—is expected to change by a similar degree. Changes in average winter and summer flow 34 rates, relative to Existing Conditions and the No Action Alternative (ELT), are expected to be similar 35 to or less than changes in flow rates expected under Alternative 4 in the Sacramento River at 36 Freeport, American River at Nimbus, Feather River at Thermalito and the San Joaquin River at 37 Vernalis (Appendix 8L, Pesticides, Tables 1 through 4). Similarly, the primary factor that would 38 influence pesticide concentrations in surface waters of the Delta and in the SWP/CVP Export Service 39 Areas (i.e., changes in San Joaquin River, Sacramento River and Delta agriculture source water 40 fractions at various Delta locations, including Banks and Jones pumping plants) is expected to 41 change by a similar degree. The percentage change in monthly average source water fractions would 42 be similar to changes expected under Alternative 4 (Appendix 8D, Source Water Fingerprinting 43 *Results*).

1 It was concluded for Alternative 4, and thus for Alternative 4A based on similar flow changes, that 2 the potential average summer flow reductions would not be of sufficient magnitude to substantially 3 increase in-river pesticide concentrations or alter the long-term risk of pesticide-related effects on 4 aquatic life beneficial uses upstream of the Delta. Greater long-term average flow reductions, and 5 corresponding reductions in dilution/assimilative capacity, would be necessary before long-term 6 risk of pesticide related effects on aquatic life beneficial uses would be adversely altered. Similarly, 7 the modeled changes in the source water fractions of Sacramento River, San Joaquin River, and Delta 8 agriculture water under Alternative 4A would not be of sufficient magnitude to substantially alter 9 the long-term risk of pesticide-related toxicity to aquatic life, nor adversely affect other beneficial 10 uses of the Delta. Based on the general observation that San Joaquin River, in comparison to the 11 Sacramento River, is a greater contributor of organophosphate insecticides in terms of greater 12 frequency of incidence and presence at concentrations exceeding water quality benchmarks, 13 modeled increases in Sacramento River fraction at Banks and Jones would generally represent an 14 improvement in export water quality respective to pesticides.

15 The flow changes in the LLT would be expected in the ranges of that described above for Alternative 16 4A, relative to Existing Conditions and the No Action Alternative (ELT), and that described for 17 Alternative 4 relative to the No Action Alternative (LLT) in Section 8.3.3.9. Thus, similar to above and Alternative 4, the flow changes that would occur in the LLT under Alternative 4A, relative to 18 19 Existing Conditions and the No Action Alternative (LLT), would not be expected to result in changes 20 in dilution of pesticides of sufficient magnitude to substantially alter the long-term risk of pesticide-21 related toxicity to aquatic life, nor adversely affect other beneficial uses upstream of the Delta, in the 22 Delta, or the SWP/CVP Export Service Areas.

23 **NEPA Effects:** In summary, the changes in long-term average flows on the Sacramento, Feather, 24 American, and San Joaquin Rivers under Alternative 4A relative to the No Action Alternative (ELT 25 and LLT) would be of insufficient magnitude to substantially increase the long-term risk of 26 pesticide-related water quality degradation and related toxicity to aquatic life in these water bodies 27 upstream of the Delta. Similarly, changes in source water fractions to the Delta would be of 28 insufficient magnitude to substantially alter the long-term risk of pesticide-related water quality 29 degradation and related toxicity to aquatic life in the Delta or CVP/SWP Export Service Areas. 30 Therefore, the effects on pesticides from the water conveyance facilities are determined not to be 31 adverse.

32 **CEQA** Conclusion: Based on the discussion above, the effects of Alternative 4A on pesticide levels in 33 surface waters upstream of the Delta, in the Delta, and in the SWP/CVP Export Service Areas relative 34 to Existing Conditions would be similar to or slightly less than those described for the Alternative 4. 35 Alternative 4A would not result in any substantial change in long-term average pesticide 36 concentration or result in substantial increase in the anticipated frequency with which long-term 37 average pesticide concentrations would exceed aquatic life toxicity thresholds or other beneficial 38 use effect thresholds upstream of the Delta, at the 11 assessment locations analyzed for the Delta, or 39 the SWP/CVP service area. Numerous pesticides are currently used throughout the affected 40 environment, and while some of these pesticides may be bioaccumulative, those present-use pesticides for which there is sufficient evidence for their presence in waters affected by SWP and 41 42 CVP operations (i.e., diazinon, chlorpyrifos, diuron, and pyrethroids) are not considered 43 bioaccumulative, and thus changes in their concentrations would not directly cause bioaccumulative 44 problems in aquatic life or humans. Furthermore, while there are numerous CWA Section 303(d) 45 listings throughout the affected environment that name pesticides as the cause for beneficial use 46 impairment, the modeled changes in upstream river flows and Delta source water fractions under

- 1 Alternative 4A would not be expected to make any of these beneficial use impairments measurably
- 2 worse. Because long-term average pesticide concentrations are not expected to increase
- 3 substantially, no long-term water quality degradation with respect to pesticides is expected to occur
- 4 and, thus, no adverse effects on beneficial uses would occur. Based on these findings, this impact is
- 5 considered to be less than significant. No mitigation is required.

# Impact WQ-22: Effects on Pesticide Concentrations Resulting from Implementation of Environmental Commitments 3, 4, 6–12, 15, and 16

- 8 As described for Alternative 4 (see Section 8.3.3.9), Environmental Commitments 3, 4, and 6–11 9 could involve the conversion of active or fallow agricultural lands to natural landscapes, such as
- 9 could involve the conversion of active or fallow agricultural lands to natural landscapes, such as
  10 wetlands, grasslands, floodplains, and vernal pools. In the long-term, conversion of agricultural land
- 11 to natural landscapes could possibly result in a limited reduction in pesticide use throughout the
- 12 Delta. In the short-term, tidal and non-tidal wetland restoration over former agricultural lands may 12 include the contemination of water with posticide residues contained in the soils. Present use
- include the contamination of water with pesticide residues contained in the soils. Present use
   pesticides typically degrade fairly rapidly, and in such cases where pesticide containing soils are
- pesticides typically degrade fairly rapidly, and in such cases where pesticide containing sons are
   flooded, dissipation of those pesticides would be expected to occur rapidly. Environmental
   Commitments 12, 15, and 16 do not include actions that would affect pesticide sources or loading.
   Unlike under Alternative 4, CM13 Invasive Aquatic Vegetation Control and CM19 Urban Stormwater
- *Treatment* would not be implemented. Because of this, benefits to water quality from treatment
   measures that would reduce pesticide loading from urban land uses, as well as adverse impacts to
   water quality from application of herbicides directly to waters in the plan area that would occur
   under Alternative 4 would not occur under Alternative 4A.
- *NEPA Effects:* Environmental Commitments 3, 4, 6–12, 15, and 16 do not involve actions that would
   contribute long-term additional loading of pesticides, and the potential short-term loading from
   former agricultural lands would be expected to degrade and dissipate rapidly. Therefore, relative to
   the No Action Alternative (ELT and LLT), the effects on pesticides from implementing
   Environmental Commitments 3, 4, 6–12, 15, and 16 are determined to be not adverse.
- 27 CEQA Conclusion: Environmental Commitments 3, 4, 6–12, 15, and 16 do not involve actions that 28 would contribute long-term additional loading of pesticides, and the potential short-term loading 29 from former agricultural lands would be expected to degrade and dissipate rapidly, such that 30 pesticide levels would differ little from Existing Conditions. Therefore, implementation of 31 Environmental Commitments 3, 4, 6–12, 15, and 16 would not cause substantial long-term increases 32 in pesticide concentrations in the rivers and reservoirs upstream of the Delta, in the Delta Region, or 33 the SWP/CVP Export Service Areas. As such, these Environmental Commitments are not expected to 34 cause additional exceedance of applicable water quality objectives by frequency, magnitude, and 35 geographic extent that would cause adverse effects on any beneficial uses of waters in the affected 36 environment. Because pesticide concentrations are not expected to increase substantially, no long-37 term water quality degradation for pesticides is expected to occur and, thus, no adverse effects to 38 beneficial uses would occur. Furthermore, any negligible changes in long-term pesticide 39 concentrations that may occur throughout the affected environment would not be expected to make 40 any existing beneficial use impairments measurably worse. Environmental Commitments 3, 4, 6–12, 41 15, 16 do not include the use of pesticides known to be bioaccumulative in animals or humans, nor 42 do the Environmental Commitments propose the use of any pesticide currently named in a CWA 43 Section 303(d) listing of the affected environment. Based on these findings, this impact is considered 44 to be less than significant. No mitigation is required.

# Impact WQ-23: Effects on Phosphorus Concentrations Resulting from Facilities Operations and Maintenance

3 The effects of Alternative 4A on phosphorus concentrations in surface waters upstream of the Delta, 4 in the Delta, and in the SWP/CVP Export Service Areas would be similar to those described for 5 Alternative 4 (see Section 8.3.3.9). This is because factors which affect phosphorus concentrations in 6 surface waters of these areas are the same under Alternative 4 and Alternative 4A. As described for 7 Alternative 4, phosphorus loading to waters upstream of the Delta is not anticipated to change, and 8 because changes in flows do not necessarily result in changes in concentrations or loading of 9 phosphorus to these water bodies, substantial changes in phosphorus concentration are not 10 anticipated under Alternative 4A, relative to Existing Conditions or the No Action Alternative (ELT), 11 upstream of the Delta. Phosphorus concentrations may increase during January through March at 12 locations in the Delta where the source fraction of San Joaquin River water increases, due to the 13 higher concentration of phosphorus in the San Joaquin River during these months compared to 14 Sacramento River water or San Francisco Bay water. However, based on the DSM2 fingerprinting 15 results (Figures 309 through 330 in Appendix 8D, Source Water Fingerprinting Results), together 16 with source water concentrations (in Figure 8-56), the magnitude of increases during these months 17 is expected to be negligible to low (i.e., <0.02 mg/L) at all Delta locations relative to Existing 18 Conditions and the No Action Alternative (ELT). Thus, phosphorus concentrations in the Delta and 19 waters exported from Banks and Jones pumping plants to the SWP/CVP Export Service Areas are 20 expected to be similar to Existing Conditions and the No Action Alternative (ELT).

In the LLT, the Delta source water fractions may be different from those occurring in the ELT due to
 changes in upstream hydrology and Delta hydrodynamics from additional climate change and sea
 level rise. These effects would occur independent of the alternative and, thus, the alternative-specific
 effects on phosphorus in the LLT are expected to be similar to those described above.

NEPA Effects: In summary, operation of the water conveyance facilities would have little to no effect
 on phosphorus concentrations in water bodies upstream of the Delta, in the Plan Area, and the
 waters exported to the SWP/CVP Export Service Areas, relative to the No Action Alternative (ELT
 and LLT). Thus, effects of the water conveyance facilities on phosphorus are considered to be not
 adverse.

30 **CEQA Conclusion:** The effects of Alternative 4A on phosphorus levels in surface waters upstream of 31 the Delta, in the Delta, and in the SWP/CVP Export Service Areas relative to Existing Conditions 32 would be similar to those described for the Alternative 4. There would be no substantial, long-term 33 increase in phosphorus concentrations in the rivers and reservoirs upstream of the Delta, in the Plan 34 Area, or the waters exported to the CVP and SWP service areas under Alternative 4A relative to 35 Existing Conditions. As such, this alternative is not expected to cause additional exceedance of applicable water quality objectives/criteria by frequency, magnitude, and geographic extent that 36 37 would cause adverse effects on any beneficial uses of waters in the affected environment. Because 38 phosphorus concentrations are not expected to increase substantially, no long-term water quality 39 degradation is expected to occur and, thus, no adverse effects to beneficial uses would occur. 40 Phosphorus is not CWA Section 303(d) listed within the affected environment and thus any minor 41 increases that may occur in some areas would not make any existing phosphorus-related 42 impairment measurably worse because no such impairments currently exist. Because phosphorus is 43 not bioaccumulative, minor increases that may occur in some areas would not bioaccumulate to 44 greater levels in aquatic organisms that would, in turn, pose substantial health risks to fish, wildlife,

or humans. Based on these findings, this impact is considered to be less than significant. No
 mitigation is required.

# Impact WQ-24: Effects on Phosphorus Concentrations Resulting from Implementation of Environmental Commitments 3, 4, 6–12, 15, and 16

5 As described for Alternative 4 (see Section 8.3.3.9) Environmental Commitments 3, 4, and 6–11 6 would include activities that create additional aquatic habitat, which may affect phosphorus 7 dynamics and speciation in localized areas where the restoration would occur, but would not 8 contribute to additional phosphorus loading. Therefore, phosphorus concentrations are not 9 expected to change substantially in the affected environment as a result of these restoration 10 activities. Unlike under Alternative 4, CM19 Urban Stormwater Treatment would not be 11 implemented under Alternative 4A. Because urban stormwater is a potential source of phosphorus 12 in the affected environment, the slight decreases in phosphorus loading expected to occur as a result 13 of implementation of CM19 under Alternative 4, relative to Existing Conditions and the No Action 14 Alternative, would not occur under Alternative 4A. Environmental Commitments 12, 15, and 16 do 15 not include actions that would affect phosphorus sources or loading.

- *NEPA Effects*: Environmental Commitments 3, 4, 6–12, 15, and 16 do not involve actions that would
   contribute long-term additional loading of phosphorus. Therefore, relative to the No Action
   Alternative (ELT and LLT), the effects on phosphorus from implementing Environmental
   Commitments 3, 4, 6–12, 15, and 16 are considered to be not adverse.
- 20 **CEOA Conclusion:** Environmental Commitments 3, 4, 6–12, 15, and 16 do not involve actions that 21 would contribute long-term additional loading of phosphorus. Therefore, there would be no 22 substantial, long-term increase in phosphorus concentrations in the rivers and reservoirs upstream 23 of the Delta, in the Delta Region, or the waters exported to the SWP/CVP Export Service Areas due to 24 implementation of these Environmental Commitments relative to Existing Conditions. Because 25 phosphorus concentrations are not expected to increase substantially due to these Environmental 26 Commitments, no long-term water quality degradation is expected to occur and, thus, no adverse 27 effects to beneficial uses would occur. Phosphorus is not CWA Section 303(d) listed within the 28 affected environment and, thus, the Environmental Commitments would not make any existing 29 phosphorus-related impairment measurably worse because no such impairments currently exist. 30 Because phosphorus is not bioaccumulative, any increases that may occur in some areas would not 31 bioaccumulate to greater levels in aquatic organisms that would, in turn, pose substantial health 32 risks to fish, wildlife, or humans. Based on these findings, this impact is considered to be less than 33 significant. No mitigation is required.

# Impact WQ-25: Effects on Selenium Concentrations Resulting from Facilities Operations and Maintenance

### 36 Upstream of the Delta

37 The effects of Alternative 4A on selenium concentrations in reservoirs and rivers upstream of the

- 38 Delta would be similar to those effects described for Alternative 4 (see Section 8.3.3.9), because
- 39 factors affecting selenium concentrations in these water bodies would be similar. Substantial point
- 40 sources of selenium do not exist upstream in the Sacramento River watershed, in the watersheds of
- 41 the eastern tributaries (Cosumnes, Mokelumne, and Calaveras Rivers), or upstream of the Delta in
- 42 the San Joaquin River watershed. Nonpoint sources of selenium within the watersheds of the
- 43 Sacramento River and the eastern tributaries also are relatively low, resulting in generally low

- 1 selenium concentrations in the reservoirs and rivers of those watersheds. Consequently, any
- 2 modified reservoir operations and subsequent changes in river flows under Alternative 4A, relative
- 3 to Existing Conditions or the No Action Alternative (ELT and LLT), are expected to have negligible, if
- 4 any, effects on reservoir and river selenium concentrations upstream of Freeport in the Sacramento
- 5 River watershed or in the eastern tributaries upstream of the Delta. Similarly, it is expected that 6 selenium concentrations in the San Joaquin River would be minimally affected, if at all, by
- anticipated changes in flow rates under Alternative 4A, given the relatively small decreases in flows
- 8 and the considerable variability in the relationship between selenium concentrations and flows in
- 9 the San Joaquin River. Any negligible changes in selenium concentrations that may occur in the
- 10 water bodies of the affected environment located upstream of the Delta would not be of frequency,
- 11 magnitude, and geographic extent that would adversely affect any beneficial uses or substantially
- 12 degrade the quality of these water bodies as related to selenium.

#### 13 **Delta**

14 Alternative 4A would result in small changes in average selenium concentrations in water relative to 15 Existing Conditions and No Action Alternative (ELT) at all modeled Delta assessment locations 16 (Appendix 8M, Selenium, Table M-33). Long-term average concentrations at some interior and 17 western Delta locations would increase by 0.01–0.03 µg/L for the entire period modeled (1976– 18 1991). These small increases in selenium concentrations in water would result in small reductions 19 (3% or less) in long-term average available assimilative capacity for selenium, relative to USEPA's 20 draft water quality criterion of 1.3  $\mu$ g/L (Appendix 8M, Table M-44). The long-term average 21 selenium concentrations in water under Alternative 4A (range  $0.09-0.40 \mu g/L$ ) would be similar to 22 Existing Conditions (range  $0.09-0.41 \,\mu g/L$ ) and the No Action Alternative (ELT) (range 0.09-0.3923  $\mu$ g/L), and would be below the draft water quality criterion of 1.3  $\mu$ g/L (Appendix 8M, Table M-33).

24 Relative to Existing Conditions and the No Action Alternative (ELT), Alternative 4A would result in 25 small changes (less than 1%) in estimated selenium concentrations in most biota (whole-body fish, 26 bird eggs [invertebrate diet or fish diet], and fish fillets) throughout the Delta, with little difference 27 among locations (Appendix 8M, Selenium, Tables M-34, and M-38). Level of Concern Exceedance 28 Ouotients (i.e., modeled tissue divided by Level of Concern benchmarks) for selenium 29 concentrations in those biota for all years and for drought years are less than 1.0, indicating low 30 probability of adverse effects. Similarly, Advisory Tissue Level Exceedance Quotients for selenium 31 concentrations in fish fillets for all years and drought years are less than 1.0. Estimated selenium 32 concentrations in sturgeon for the San Joaquin River at Antioch are predicted to increase by about 33 15% relative to Existing Conditions and to the No Action Alternative (ELT) in all years (from about 34 4.7 to about 5.4 mg/kg dry weight), and those for sturgeon in the Sacramento River at Mallard Island 35 are predicted to increase by about 9-12% in all years (from about 4.4 to 4.9 mg/kg dry weight) (Appendix 8M, Selenium, Tables M-41 and M-42). Selenium concentrations in sturgeon during 36 37 drought years are expected to increase by about 27% at those locations (Appendix 8M, Tables M-41 38 and M-42). Detection of small changes in whole-body sturgeon such as those estimated for the 39 western Delta would require very large sample sizes because of the inherent variability in fish tissue 40 selenium concentrations. Low Toxicity Threshold Exceedance Quotients for selenium concentrations 41 in sturgeon in the western Delta would exceed 1.0 for drought years at both locations (as they do for 42 Existing Conditions and the No Action Alternative (ELT) and for all years in the San Joaquin River at 43 Antioch (where quotient increases from 0.94 to 1.1) (Appendix 8M, Table M-43). The High Toxicity 44 Threshold Quotient would be less than 1.0 at both locations for all years and drought years

45 (Appendix 8M, Table M-43).

1 The disparity between larger estimated changes for sturgeon and smaller changes for other biota is 2 attributable largely to differences in modeling approaches, as described in Appendix 8M, Selenium. 3 The model for most biota was calibrated to encompass the varying concentration-dependent uptake 4 from waterborne selenium concentrations (expressed as the K<sub>d</sub>, which is the ratio of selenium 5 concentrations in particulates [as the lowest level of the food chain] relative to the waterborne 6 concentration) that was exhibited in data for largemouth bass in 2000, 2005, and 2007 at various 7 locations across the Delta. In contrast, the modeling for sturgeon could not be similarly calibrated at 8 the two western Delta locations and used literature-derived uptake factors and trophic transfer 9 factors for the estuary from Presser and Luoma (2013). As noted in Appendix 8M, there was a 10 significant negative log-log relationship of K<sub>d</sub> to waterborne selenium concentration that reflected 11 the greater bioaccumulation rates for bass at low waterborne selenium than at higher 12 concentrations. There was no difference in bass selenium concentrations in the Sacramento River at 13 Rio Vista in comparison to the San Joaquin River at Vernalis in 2000, 2005, and 2007 [Foe 2010], 14 despite a nearly 10-fold difference in waterborne selenium. Thus, there is more confidence in the 15 site-specific modeling based on the Delta-wide model that was calibrated for bass data than in the 16 estimates for sturgeon based on "fixed" Kds for all years and for drought years without regard to 17 waterborne selenium concentration at the two locations in different time periods.

18 Residence time of water in the Delta is expected to increase relative to Existing Conditions primarily 19 as a result of habitat restoration (8,000 acres of tidal habitat restoration and enhancements to the 20 Yolo Bypass) that is assumed to occur under the No Action Alternative (ELT) separate from 21 Alternative 4A. The changes in flow paths of water through the Delta and change in operation of the 22 south Delta pumps that would occur due to facilities operations and maintenance of Alternative 4A 23 could result in localized increases in residence time in various Delta sub-regions and decreases in 24 residence time in other areas. Residence times during July through November was modeled for the 25 Biological Assessment for the California WaterFix (ICF International 2016). The Proposed Action 26 modeled in the Biological Assessment is Alternative 4A. Residence time tables for the lower 27 Sacramento River and lower San Joaquin River show slight increases in residence time (in days) in 28 the summer months and slight decreases in the fall months (ICF International 2016: Tables 6.1-32 29 and 6.1-33).

30 If increases in fish tissue or bird egg selenium were to occur as a result of increased residence time, 31 the increases would likely be of concern only where fish tissues or bird eggs are already elevated in 32 selenium to near or above thresholds of concern. That is, where biota concentrations are currently 33 low and not approaching thresholds of concern (which, as discussed above, is the case throughout 34 the Delta, except for sturgeon in the western Delta), changes in residence time alone would not be 35 expected to cause them to then approach or exceed thresholds of concern. Thus, the most likely area 36 in which biota tissues would be at levels high enough that additional bioaccumulation due to 37 increased residence time would be a concern is the western Delta and Suisun Bay for sturgeon. 38 Based on the expected minor increases in residence time in the western Delta, any increases are not 39 expected to be of sufficient magnitude to substantially affect selenium bioaccumulation.

40Relative to Existing Conditions and the No Action Alternative (ELT), Alternative 4A would result in41essentially no change in selenium concentrations throughout the Delta for most biota (about 1% or42less), although larger increases in selenium concentrations are predicted for sturgeon in the western43Delta. Concentrations of selenium in sturgeon would exceed only the lower benchmark, indicating a44low potential for effects. The modeling of bioaccumulation for sturgeon is less calibrated to site-45specific conditions than that for other biota, which was calibrated on a robust dataset for modeling46of bioaccumulation in largemouth bass as a representative species for the Delta. Overall, Alternative

- 1 4A would not be expected to substantially increase the frequency with which the applicable water
- 2 quality criterion or toxicity and level of concern benchmarks would be exceeded in the Delta (there
- 3 being only a small increase for sturgeon relative to the low benchmark and no exceedance of the
- 4 high benchmark) or to substantially degrade the quality of water in the Delta, with regard to
- 5 selenium. These changes would be similar to those described for Alternative 4.
- 6 In the LLT, the Delta source water fractions may be different from those occurring in the ELT due to 7 changes in upstream hydrology and Delta hydrodynamics from additional climate change and sea
- 8 level rise. These effects would occur independent of the alternative and, thus, the alternative-specific
- 9 effects on selenium in the LLT are expected to be similar to those described above.

### 10 SWP/CVP Export Service Areas

- 11 Alternative 4A would result in small (0.04–0.09 μg/L) decreases in long-term average selenium
- 12 concentrations in water at the Banks and Jones pumping plants, relative to Existing Conditions and
- 13 the No Action Alternative (ELT), for the entire period modeled (Appendix 8M, *Selenium*, Table M-
- 14 33). These decreases in long-term average selenium concentrations in water would result in
- 15 increases in available assimilative capacity for selenium at these pumping plants, relative to the
- USEPA's draft water quality criterion of 1.3 μg/L (Appendix 8M, Table M-44). The long-term average
   selenium concentrations in water for Alternative 4A (range 0.16–0.20 μg/L) would be well below
- 18 the draft water quality criterion of 1.3  $\mu$ g/L (Appendix 8M, Table M-33).
- Relative to Existing Conditions and the No Action Alternative (ELT), Alternative 4A would result in
  small changes (about 1% or less) in estimated selenium concentrations in biota (whole-body fish,
  bird eggs [invertebrate diet], bird eggs [fish diet], and fish fillets) (Appendix 8M, *Selenium*, TableM38). Concentrations in biota would not exceed any selenium toxicity or level of concern benchmarks
  for Alternative 4A.
- In the LLT, the Delta source water fractions may be different from those occurring in the ELT due to
   changes in upstream hydrology and Delta hydrodynamics from additional climate change and sea
   level rise. These effects would occur independent of the alternative and, thus, the alternative-specific
   effects on selenium in the LLT are expected to be similar to those described above.
- 28 NEPA Effects: Relative to the No Action Alternative (ELT and LLT), Alternative 4A would result in 29 essentially negligible changes in selenium concentrations in water upstream of the Delta. Similarly, 30 there would be negligible changes in selenium water and most biota concentrations in the Delta, 31 with no exceedances of benchmarks for biological effects. For sturgeon in the Delta, there would be 32 only a small increase of threshold exceedance relative to the low benchmark for sturgeon and no 33 exceedance of the high benchmark. At the Banks and Jones pumping plants, Alternative 4A would 34 cause no increases in the frequency with which applicable benchmarks would be exceeded and 35 would slightly improve the quality of water in selenium concentrations. Therefore, the effects on 36 selenium (both as waterborne and as bioaccumulated in biota) from Alternative 4A are considered 37 to be not adverse.
- *CEQA Conclusion:* There are no substantial point sources of selenium in watersheds upstream of the
   Delta, and no substantial nonpoint sources of selenium in the watersheds of the Sacramento River
   and the eastern tributaries. Nonpoint sources in the San Joaquin Valley that contribute selenium to
   the Delta will be controlled through a TMDL developed by the Central Valley Water Board (2001) for
   the lower San Joaquin River, established limits for the Grassland Bypass Project, and Basin Plan
   objectives (Central Valley Regional Water Quality Control Board 2010d; State Water Resources

- Control Board 2010b, 2010c) that are expected to result in decreasing discharges of selenium from
  the San Joaquin River to the Delta. Consequently, any modified reservoir operations and subsequent
  changes in river flows under Alternative 4A, relative to Existing Conditions, are expected to cause
  negligible changes in selenium concentrations in water. Any negligible changes in selenium
  concentrations that may occur in the water bodies of the affected environment located upstream of
  the Delta would not be of frequency, magnitude, and geographic extent that would adversely affect
  any beneficial uses or substantially degrade the quality of these water bodies as related to selenium.
- 8 Relative to Existing Conditions, modeling estimates indicate Alternative 4A would result in 9 essentially no change in selenium concentrations in water or most biota throughout the Delta, with 10 no exceedances of benchmarks for biological effects. The Low Toxicity Threshold Exceedance 11 Ouotient for selenium concentrations in sturgeon for all years in the San Joaquin River at Antioch 12 would increase slightly, from 0.94 for Existing Conditions to 1.1 for Alternative 4A. Concentrations 13 of selenium in sturgeon would exceed only the lower benchmark, indicating a low potential for 14 effects. Overall, Alternative 4A would not be expected to substantially increase the frequency with 15 which applicable benchmarks would be exceeded in the Delta (there being only a small increase for 16 sturgeon exceedance relative to the low benchmark for sturgeon and no exceedance of the high 17 benchmark) or substantially degrade the quality of water in the Delta, with regard to selenium.
- Assessment of effects of selenium in the SWP/CVP Export Service Areas is based on effects on
   selenium concentrations at the Banks and Jones pumping plants. Relative to Existing Conditions,
   Alternative 4A would cause no increases in the frequency with which applicable benchmarks would
   be exceeded, and would slightly improve the quality of water in selenium concentrations at the
   Banks and Jones pumping plants.
- 23 Based on the above, selenium concentrations that would occur in water under Alternative 4A would 24 not cause additional exceedances of applicable state or federal numeric or narrative water quality 25 objectives/criteria, or other relevant water quality effects thresholds identified for this assessment, 26 by frequency, magnitude, and geographic extent that would result in adverse effects to one or more 27 beneficial uses within affected water bodies. In comparison to Existing Conditions, water quality 28 conditions under Alternative 4A would not increase levels of selenium by frequency, magnitude, and 29 geographic extent such that the affected environment would be expected to have measurably higher 30 body burdens of selenium in aquatic organisms, thereby substantially increasing the health risks to 31 wildlife (including fish) or humans consuming those organisms. Water quality conditions under this 32 alternative with respect to selenium would not cause long-term degradation of water quality in the 33 affected environment, and therefore would not result in use of available assimilative capacity such 34 that exceedances of water quality objectives/criteria would be likely and would result in 35 substantially increased risk for adverse effects to one or more beneficial uses. This alternative would 36 not further degrade water quality by measurable levels, on a long-term basis, for selenium and, thus, 37 cause the CWA Section 303(d)-listed impairment of beneficial use to be made discernibly worse. 38 Based on these findings, this impact is considered to be less than significant. No mitigation is 39 required.

### 40 Impact WQ-26: Effects on Selenium Concentrations Resulting from Implementation of 41 Environmental Commitments 3, 4, 6–12, 15, and 16

As described for Alternative 4 (see Section 8.3.3.9) Environmental Commitments 12, 15, and 16 do
not involve actions that would increase selenium loading or otherwise alter selenium concentrations
or residence time such that there would be a change in selenium concentrations in water or biota.

- Further, with the possible exception of changes in Delta hydrodynamics resulting from habitat
   restoration, Environmental Commitments 3, 4, and 6–11 would not substantially increase selenium
- 3 concentrations in the water bodies of the affected environment.

4 While the implementation of Environmental Commitment 4 would create shallow backwater areas 5 that could result in local increased water residence times, the extent of these areas would be 6 minimal relative to the area of the Delta, and environmental changes associated with their 7 development are unlikely to be of magnitude that would measurably change selenium 8 concentrations in water or biota, relative to Existing Conditions. Further, although water residence 9 times associated restoration could increase, they are not expected to increase without bound, and 10 selenium concentrations in the water column would not continue to build up and be recycled in 11 sediments and organisms as may be the case within a closed water system. However, because 12 increases in bioavailable selenium in habitat restoration areas are uncertain, proposed avoidance 13 and minimization measures would require evaluating risks of selenium exposure at a project level 14 for each restoration area, minimizing to the extent practicable potential risk of additional 15 bioaccumulation, and monitoring selenium levels in fish and/or wildlife to establish whether, or to 16 what extent, additional bioaccumulation is occurring. See Appendix 3B, Environmental 17 Commitments, AMMs, and CMs, for a description of the environmental commitment project 18 proponents are making with respect to selenium management; and BDCP Appendix 3.C, Avoidance 19 and Minimization Measures, for additional detail on this avoidance and minimization measure 20 (AMM27).

*NEPA Effects:* Environmental Commitments 3, 4, 6–12, 15, and 16 would not increase selenium
 loading, and the amount of restoration that would occur would be minimal relative to the area of the
 Delta and implemented such that any localized changes in residence time are unlikely to measurably
 change selenium concentrations in water or biota relative to the No Action Alternative (ELT and
 LLT). Therefore, the effects on selenium from implementing Environmental Commitments 3, 4, 6–
 12, 15, and 16 are determined to be not adverse.

27 *CEQA Conclusion:* Environmental Commitments 3, 4, 6–12, 15, and 16 would not increase selenium 28 loading, and the amount of restoration that would occur would be minimal relative to the area of the 29 Delta and implemented such that any localized changes in residence time are unlikely to measurably 30 change selenium concentrations in water or biota relative to Existing Conditions. Therefore, it is 31 expected that with implementation of these Environmental Commitments there would be no 32 substantial, long-term increase in selenium concentrations in water in the rivers and reservoirs 33 upstream of the Delta, water in the Delta, or the waters exported to the SWP/CVP Export Service 34 Areas, relative to Existing Conditions. As such, these Environmental Commitments would not cause 35 additional exceedances of applicable water quality objectives/criteria by frequency, magnitude, and 36 geographic extent that would cause adverse effects on any beneficial uses of waters in the affected 37 environment. Given the factors discussed in the assessment above and for Alternative 4 (see Section 38 8.3.3.9), any increases in bioaccumulation rates from waterborne selenium that could occur in some 39 areas as a result of increased water residence times would not be of sufficient magnitude and 40 geographic extent that any portion of the Delta would be expected to have measurably higher body 41 burdens of selenium in aquatic organisms, and therefore would not substantially increase risk for 42 adverse effects to beneficial uses. Environmental Commitments 3, 4, 6–12, 15, and 16 would not 43 cause long-term degradation of water quality resulting in sufficient use of available assimilative 44 capacity such that occasionally exceeding water quality objectives/criteria would be likely. Also, 45 these Environmental Commitments would not result in substantially increased risk for adverse 46 effects to any beneficial uses. Furthermore, although the Delta is a CWA Section 303(d)-listed water

- 1 body for selenium, given the discussion in the assessment above, it is unlikely that restoration areas
- would result in measurable increases in selenium in fish tissues or bird eggs such that the beneficial
  use impairment would be made discernibly worse.
- 4 Because it is unlikely that substantial increases in selenium in fish tissues or bird eggs would occur
- 5 such that effects on aquatic life beneficial uses would be anticipated, and because of the avoidance
- 6 and minimization measures that are designed to further minimize and evaluate the risk of such
- 7 increases (see BDCP Appendix 3.C, *Avoidance and Minimization Measures*, for more detail on
- 8 AMM27) as well as the Selenium Management environmental commitment (see Appendix 3B,
- 9 *Environmental Commitments, AMMs, and CMs*), this impact is considered less than significant. No
- 10 mitigation is required.

### Impact WQ-27: Effects on Trace Metal Concentrations Resulting from Facilities Operations and Maintenance

13 The effects of operation of the water conveyance facilities under Alternative 4A on trace metal 14 concentrations in surface waters upstream of the Delta, relative to Existing Conditions and the No 15 Action Alternative (ELT and LLT) would be similar to those effects described for Alternative 4 (see 16 Section 8.3.3.9). Given the poor association of dissolved trace metal concentrations with flow, river 17 flow rate and reservoir storage reductions that would occur under Alternative 4A, relative to 18 Existing Conditions and the No Action Alternative (ELT and LLT), would not be expected to result in 19 a substantial adverse change in trace metal concentrations in the reservoirs and rivers upstream of 20 the Delta.

21 In the Delta, for metals of primarily aquatic life concern (copper, cadmium, chromium, lead, nickel, 22 silver, and zinc), average and 95<sup>th</sup> percentile trace metal concentrations of the primary source 23 waters to the Delta are very similar, and very large changes in source water fraction would be 24 necessary to effect a relatively small change in trace metal concentration at a particular Delta 25 location. Moreover, average and 95<sup>th</sup> percentile trace metal concentrations for these primary source 26 waters are all below their respective water quality criteria, including those that are hardness-based 27 (see Tables 8-51 and 8-52 in Section 8.3.1.7, Constituent-Specific Considerations Used in the 28 Assessment). No mixing of these three source waters could result in a metal concentration greater 29 than the highest source water concentration, and given that the average and 95<sup>th</sup> percentile source 30 water concentrations for copper, cadmium, chromium, lead, nickel, silver, and zinc do not exceed 31 their respective criteria, more frequent exceedances of criteria in the Delta would not occur. For 32 metals of primarily human health and drinking water concern (arsenic, iron, manganese), average 33 and 95th percentile concentrations are also very similar (see Tables 8-10 in Appendix 8N, Trace 34 Metals) and average concentrations are below human health criteria. No mixing of these three 35 source waters could result in a metal concentration greater than the highest source water 36 concentration, and given that the average water concentrations for arsenic, iron, and manganese do 37 not exceed water quality criteria, more frequent exceedances of drinking water criteria in the Delta 38 would not be expected to occur.

Because Alternative 4A would not result in substantial increases in trace metal concentrations in the
water exported from the Delta or diverted from the Sacramento River through the proposed
conveyance facilities, there is not expected to be substantial changes in trace metal concentrations
in the SWP/CVP Export Service Areas, relative to Existing Conditions or the No Action Alternative
(ELT).

1 In the LLT, the Delta source water fractions may be different from those occurring in the ELT due to

- changes in upstream hydrology and Delta hydrodynamics from additional climate change and sea
   level rise. These effects would occur independent of the alternative and, thus, the alternative-specific
- 4 effects on trace metals in the LLT are expected to be similar to those described above.
- As such, Alternative 4A would not be expected to substantially increase the frequency with which
  applicable Basin Plan objectives or CTR criteria would be exceeded in the water bodies of the
  affected environment or substantially degrade the quality of these water bodies, with regard to trace
  metals.
- *NEPA Effects:* Alternative 4A would not be expected to substantially increase the frequency with
   which applicable Basin Plan objectives or CTR criteria would be exceeded in the water bodies of the
   affected environment or substantially degrade the quality of these water bodies, with regard to trace
   metals, relative to the No Action Alternative (ELT and LLT). Therefore, the effects on trace metals
   from implementing Alternative 4A are determined to not be adverse.
- *CEQA Conclusion:* While Alternative 4A would alter the magnitude and timing of reservoir releases
   north, south and east of the Delta, this would have no substantial effect on the various watershed
   sources of trace metals. Moreover, long-term average flow and trace metals at Sacramento River at
   Hood and San Joaquin River at Vernalis are poorly correlated; therefore, changes in river flows
   would not be expected to cause a substantial long-term change in trace metal concentrations
   upstream of the Delta.
- 20 Average and 95<sup>th</sup> percentile trace metal concentrations are very similar across the primary source 21 waters to the Delta. Given this similarity, very large changes in source water fraction would be 22 necessary to effect a relatively small change in trace metal concentration at a particular Delta 23 location. Moreover, average and 95<sup>th</sup> percentile trace metal concentrations for these primary source 24 waters are all below their respective water quality criteria. No mixing of these three source waters 25 could result in a metal concentration greater than the highest source water concentration, and given 26 that trace metals do not already exceed water quality criteria, more frequent exceedances of criteria 27 in the Delta would not be expected to occur under Alternative 4A.
- Because Alternative 4A is not expected to result in substantial changes in trace metal concentrations
  in Delta waters, which includes Banks and Jones pumping plants, effects on trace metal
  concentrations in the SWP/CVP Export Service Area are expected to be negligible.
- 31 As such, this alternative is not expected to cause additional exceedance of applicable water quality 32 objectives by frequency, magnitude, and geographic extent that would cause adverse effects on any 33 beneficial uses of waters in the affected environment. Because trace metal concentrations are not 34 expected to increase substantially, no long-term water quality degradation for trace metals is 35 expected to occur and, thus, no adverse effects to beneficial uses would occur. Furthermore, any 36 negligible changes in long-term trace metal concentrations that may occur in water bodies of the 37 affected environment would not be expected to make any existing beneficial use impairments 38 measurably worse. The trace metals discussed in this assessment are not considered
- 39 bioaccumulative, and thus would not directly cause bioaccumulative problems in aquatic life or
- 40 humans. Based on these findings, this impact is considered to be less than significant. No mitigation
- 41 is required.

# Impact WQ-28: Effects on Trace Metal Concentrations Resulting from Implementation of Environmental Commitments 3, 4, 6–12, 15, and 16

3 Implementation of Environmental Commitments 3, 4, 6–12, 15, and 16 present no new sources of 4 trace metals to the affected environment, including areas upstream of the Delta, within the Delta, or 5 in the SWP/CVP Export Service Areas. CM19, which under Alternative 4 would fund projects to 6 contribute to reducing pollutant discharges in urban stormwater, would not be implemented under 7 Alternative 4A, thus the associated trace metal reduction described for Alternative 4 would not 8 occur under this alternative. However, stormwater discharges would continue to be regulated by the 9 state and contributions would be expected to be similar to Existing Conditions and the No Action 10 Alternative (ELT and LLT). The remaining Environmental Commitments would not be expected to 11 affect trace metal levels, because they are actions that do not affect the presence of trace metal sources. As they pertain to trace metals, implementation of these Environmental Commitments 12 13 would not be expected to adversely affect beneficial uses of the affected environment or 14 substantially degrade water quality with respect to trace metals.

- *NEPA Effects:* Because Environmental Commitments 3, 4, 6–12, 15, and 16 present no new sources
   of trace metals to the affected environment, the effects on trace metal concentrations from
   implementing these Environmental Commitments are determined to be not adverse.
- 18 CEQA Conclusion: Implementation of Environmental Commitments 3, 4, 6–12, 15, and 16 would not 19 cause substantial long-term increase in trace metal concentrations in the rivers and reservoirs 20 upstream of the Delta, in the Delta Region, or the SWP/CVP Export Service Areas, because they 21 present no new sources of trace metals to the affected environment. As such, this alternative is not 22 expected to cause additional exceedance of applicable water quality objectives by frequency. 23 magnitude, and geographic extent that would cause adverse effects on any beneficial uses of waters 24 in the affected environment. Because trace metal concentrations are not expected to increase 25 substantially, no long-term water quality degradation for trace metals is expected to occur and, thus, 26 no adverse effects to beneficial uses would occur. Furthermore, any negligible changes in long-term 27 trace metal concentrations that may occur throughout the affected environment would not be 28 expected to make any existing beneficial use impairments measurably worse. The trace metals 29 discussed in this assessment are not considered bioaccumulative, and thus would not directly cause bioaccumulative problems in aquatic life or humans. Based on these findings, this impact is 30 31 considered to be less than significant. No mitigation is required.

# Impact WQ-29: Effects on TSS and Turbidity Resulting from Facilities Operations and Maintenance

34 As described for Alternative 4 (see Section 8.3.3.9), the operation of the water conveyance facilities 35 under Alternative 4A is expected to have a minimal effect on TSS and turbidity levels in surface 36 waters upstream of the Delta, in the Delta, and in the SWP/CVP Export Service Areas relative to 37 Existing Conditions and the No Action Alternative (ELT and LLT). This is because the factors that 38 would affect TSS and turbidity levels in the surface waters of these areas would be the same. TSS 39 concentrations and turbidity levels in rivers upstream of the Delta are affected primarily by: 1) TSS 40 concentrations and turbidity levels of the water released from the upstream reservoirs, 2) erosion 41 occurring within the river channel beds, which is affected by river flow velocity and bank protection, 42 3) TSS concentrations and turbidity levels of tributary inflows, point-source inputs, and nonpoint 43 runoff as influenced by surrounding land uses; and 4) phytoplankton, zooplankton and other 44 biological material in the water. Within the Delta, TSS concentrations and turbidity levels in Delta

- 1 waters are affected by TSS concentrations and turbidity levels of inflows (and associated sediment 2 load), as well as fluctuation in flows within the channels due to the tides, with sediments depositing 3 as flow velocities and turbulence are low at periods of slack tide, and sediments becoming 4 suspended when flow velocities and turbulence increase when tides are near the maximum. TSS and 5 turbidity variations can also be attributed to phytoplankton, zooplankton and other biological 6 material in the water. These factors would be similar under Alternative 4A and Alternative 4, are 7 expected to be minimally different from Existing Conditions and the No Action Alternative (ELT and 8 LLT). Because Alternative 4A is expected to have minimal effect on TSS concentrations and turbidity 9 levels in Delta waters, including water exported at the south Delta pumps, relative to Existing 10 Conditions or the No Action Alternative (ELT and LLT), Alternative 4A also is expected to have 11 minimal effect on TSS concentrations and turbidity levels in the SWP/CVP Export Service Areas 12 waters.
- *NEPA Effects:* Because TSS concentrations and turbidity levels are expected to be minimally affected
   relative to the No Action Alternative (ELT and LLT), the effects on TSS and turbidity from
   implementing Alternative 4A are determined to not be adverse.
- 16 **CEQA** Conclusion: As described for Alternative 4 (see Section 8.3.3.9) changes in river flow rate and 17 reservoir storage that would occur under Alternative 4A, relative to Existing Conditions, would not 18 be expected to result in a substantial adverse change in TSS concentrations and turbidity levels in 19 the reservoirs and rivers upstream of the Delta, given that suspended sediment concentrations are 20 more affected by season than flow. Within the Delta, geomorphic changes associated with sediment 21 transport and deposition are usually gradual, occurring over years, and high storm event inflows 22 would not be substantially affected. Thus, it is expected that the TSS concentrations and turbidity 23 levels in the affected channels would not be substantially different from the levels under Existing 24 Conditions. There is not expected to be substantial, if even measurable, changes in TSS 25 concentrations and turbidity levels in the SWP/CVP Export Service Areas waters under Alternative 26 4A, relative to Existing Conditions, because this alternative is not expected to result in substantial 27 changes in TSS concentrations and turbidity levels at the south Delta export pumps, relative to 28 Existing Conditions. Therefore, this alternative is not expected to cause additional exceedance of 29 applicable water quality objectives where such objectives are not exceeded under Existing 30 Conditions. Because TSS concentrations and turbidity levels are not expected to be substantially 31 different, long-term water quality degradation is not expected, and, thus, beneficial uses are not 32 expected to be adversely affected. Finally, TSS and turbidity are neither bioaccumulative nor CWA 33 Section 303(d) listed constituents. Based on these findings, this impact is considered to be less than 34 significant. No mitigation is required.

# Impact WQ-30: Effects on TSS and Turbidity Resulting from Implementation of Environmental Commitments 3, 4, 6–12, 15, and 16

37 Environmental Commitments 3, 4, and 6–11 would involve habitat restoration actions. Creation of 38 habitat and open water through implementation of these Environmental Commitments could affect 39 Delta hydrodynamics and, thus, erosion and deposition potential in certain Delta channels, though 40 the geographic extent of the effects would be substantially less than under Alternative 4, because 41 less land would be converted under Alternative 4A. The magnitude of increases in TSS 42 concentrations and turbidity levels in the affected channels due to higher potential of erosion cannot 43 be readily quantified. The increases in TSS concentrations and turbidity levels in the affected 44 channels could be substantial in localized areas, depending on how rapidly the channels equilibrate 45 with the new tidal flux regime, after implementation of this alternative. However, geomorphic
- 1 changes associated with sediment transport and deposition are usually gradual, occurring over
- 2 years. Within the reconfigured channels there could be localized increases in TSS concentrations
- 3 and turbidity levels, but within the greater Plan Area it is expected that the TSS concentrations and
- 4 turbidity levels would not be substantially different from the levels under Existing Conditions or the
- 5 No Action Alternative (ELT and LLT).
- 6 CM19, which under Alternative 4 would fund projects to contribute to reducing pollutant discharges
- 7 in stormwater, would not be implemented under Alternative 4A, thus the associated TSS and
- 8 turbidity reduction described for Alternative 4 would not occur under this alternative. Nevertheless,
   9 stormwater discharges would still be subject to the state's NPDES program requirements to
- 10 implement control measures, which would contribute to controlling TSS and turbidity in discharges.
- The remaining Environmental Commitments would not be expected to affect TSS concentrations
   and turbidity levels, because they are actions that do not affect the presence of TSS and turbidity
   sources.
- *NEPA Effects*: Localized, temporary changes in TSS and turbidity could occur associated with the
   restoration actions of Environmental Commitments 3, 4, 6–12, 15, and 16. However, these changes
   would be gradual and not expected to substantially differ from No Action Alternative (ELT and LLT)
   conditions. Therefore, the effects on TSS and turbidity from implementing these Environmental
   Commitments are determined to be not adverse.
- 19 **CEQA Conclusion:** It is expected that the TSS concentrations and turbidity levels Upstream of the 20 Delta, in the Plan Area, and the SWP/CVP Export Service Areas due to implementation of 21 Environmental Commitments 3, 4, 6–12, 15, and 16 would not be substantially different relative to 22 Existing Conditions, except within localized areas of the Delta modified through creation of habitat 23 and open water. Therefore, this alternative is not expected to cause additional exceedance of 24 applicable water quality objectives where such objectives are not exceeded under Existing 25 Conditions. Because TSS concentrations and turbidity levels Upstream of the Delta, in the greater 26 Plan Area, and in the SWP/CVP Export Service Areas are not expected to be substantially different, 27 long-term water quality degradation is not expected relative to TSS and turbidity, and, thus, 28 beneficial uses are not expected to be adversely affected. Finally, TSS and turbidity are neither 29 bioaccumulative nor CWA Section 303(d) listed constituents. Based on these findings, this impact is 30 considered to be less than significant. No mitigation is required.

## 31Impact WQ-31: Water Quality Effects Resulting from Construction-Related Activities for the32Water Conveyance Facilities and Environmental Commitments

33 The potential construction-related water quality effects that would occur under Alternative 4A 34 would be of a lower magnitude compared to the effects described for Alternative 4 (see Section 35 8.3.3.9). This is because the size and number of construction activities for some Environmental 36 Commitments under Alternative 4A would be reduced, or not occur, compared to Alternative 4. The 37 construction-related activities for the water conveyance facilities under Alternative 4A would be the 38 same as described for Alternative 4. However, there would be substantially less area of in-water 39 habitat restoration activities implemented under Alternative 4A compared to Alternative 4. 40 Therefore, the amount of construction activity under Alternative 4A would be lower than described 41 for Alternative 4, thus resulting in less potential for construction-related disturbances and 42 contaminant discharges to surface waters.

1 The construction-related activities for Alternative 4A would be most extensive for the new water 2 conveyance facilities. Construction of water conveyance facilities would involve vegetation removal, 3 material storage and handling, excavation, overexcavation for facility foundations, surface grading, 4 trenching, road construction, levee construction, construction site dewatering, soil stockpiling, RTM 5 dewatering basin construction and storage operations, and other general facility construction 6 activities (i.e., concrete, steel, carpentry, and other building trades) over approximately 7,500 acres 7 during the course of constructing the facilities. Vegetation would be removed (via grubbing and 8 clearing) and grading and other earthwork would be conducted at the intakes, pumping plants, the 9 intermediate forebay, the Byron Tract Forebay, canal and gates between the Byron Tract Forebay 10 tunnel shafts and the approach canal to the Banks Pumping Plant, borrow areas, RTM and spoil 11 storage areas, setback and transition levees, sedimentation basins, solids handling facilities, 12 transition structures, surge shafts and towers, substations, transmission line footings, access roads, 13 concrete batch plants, fuel stations, bridge abutments, barge unloading facilities, and laydown areas. 14 Construction of each intake would take nearly four years to complete.

- Habitat restoration Environmental Commitments in the Delta, including restored tidal wetlands,
   floodplain, and related channel margin and off-channel habitats, also would involve substantial in water construction-related activities in localized areas of the Delta. Other non-habitat restoration
   Environmental Commitments are not anticipated to involve construction activities that would result
   in substantial discharges of any constituents of concern.
- 20 **NEPA Effects:** Potential construction-related water quality effects may include discharges of 21 turbidity/TSS due to the erosion of disturbed soils and associated sedimentation entering surface 22 water bodies or other construction-related wastes (e.g., concrete, asphalt, cleaning agents, paint, and 23 trash). Construction activities also may result in temporary or permanent changes in stormwater 24 generation or drainage and runoff patterns (i.e., velocity, volume, and direction) that may cause or 25 contribute to soil erosion and offsite sedimentation, such as creation of additional impervious 26 surfaces (e.g., pavement, buildings, compacted soils), blockage or restriction of existing drainage 27 channels, or general surface drainage changes from grading and excavation activity. Additionally, 28 the use of heavy earthmoving equipment may result in spills and leakage of oils, gasoline, diesel fuel, 29 and related petroleum contaminants used in the fueling and operation of such construction 30 equipment.
- 31 Land surface grading and excavation activities, or exposure of disturbed sites immediately following 32 construction and prior to stabilization, could result in rainfall- and stormwater-related soil erosion, 33 runoff, and offsite sedimentation in surface water bodies. The initial runoff following construction, 34 or return of seasonal rains to previously disturbed sites, can result in runoff with peak pollutant 35 levels and is referred to as "first flush" storm events. Soil erosion and runoff can also result in 36 increased concentrations and loading of organic matter, nutrients (nitrogen and phosphorus), and 37 other contaminants contained in the soil such as trace metals, pesticides, or animal-related 38 pathogens. Graded and exposed soils also can be compacted by heavy machinery, resulting in 39 reduced infiltration of rainfall and runoff, thus increasing the rate of runoff (and hence 40 contaminants) to downstream water bodies.
- 41 Construction activities also would be anticipated to involve the transport, handling, and use of a
  42 variety of hazardous substances and non-hazardous materials that may adversely affect water
  43 quality if discharged inadvertently to construction sites or directly to water bodies. Typical
  44 construction-related contaminants include petroleum products for refueling and maintenance of
  45 machinery (e.g., fuel, oils, solvents), concrete, paints and other coatings, cleaning agents, debris and

- 1 trash, and human wastes. Construction activities also would involve large material storage and
- 2 laydown areas, and occasional accidental spills of hazardous materials stored and used for
- 3 construction may occur. Contaminants released or spilled on bare soil also may result in
- 4 groundwater contamination. Dewatering operations may contain elevated levels of suspended
- 5 sediment or other constituents that may cause water quality degradation.

6 The intensity of construction activity along with the fate and transport characteristics of the
7 chemicals used, would largely determine the magnitude, duration, and frequency of construction8 related discharges and resulting concentrations and degradation associated with the specific
9 constituents of concern. The potential water quality concerns associated with the major categories
10 of contaminants that might be discharged as a result of construction activity include the following.

- Suspended sediment: May increase turbidity (i.e., reduce water clarity) that can affect aquatic organisms and increase the costs and effort of removal in municipal/industrial water supplies.
   Downstream sedimentation can affect aquatic habitat, or cause a nuisance if it affects functions of agricultural or municipal intakes, or boat navigation.
- Organic matter: May contribute turbidity and oxygen demanding substances (i.e., reduce DO levels) that can affect aquatic organisms. Organic carbon may increase the potential for disinfection byproduct formation in municipal drinking water supplies.
- Nutrients: May contribute nitrogen, phosphorus, and other key nutrients that can contribute to nuisance biostimulation of algae and vascular aquatic plants, which may affect municipal water supplies, recreation, aquatic life, and aesthetics.
- Petroleum hydrocarbons: May contribute toxic compounds to aquatic life, and oily sheens may reduce oxygen/gas transfer in water, foul aquatic habitats, and reduce water quality for municipal supplies, recreation, and aesthetics.
- Trace constituents (metals, pesticides, synthetic organic compounds): Compounds in eroded soil
   or construction-related materials (e.g., paints, coatings, cleaning agents) may be toxic to aquatic
   life.
- Pathogens: Bacteria, viruses, and protozoans may affect aquatic life and increase human health
   risks via municipal water supplies, reduced recreational water quality, or contaminated shellfish
   beds.
- Other inorganic compounds: Construction-related materials can contain inorganic compounds
   such as acidic/basic materials which can change pH and may adversely affect aquatic life and
   habitats. Concrete contains lime which can increase pH levels, and drilling fluids may alter pH.
- 33 Some construction-related contaminants, such as PAHs that may be in some fuel and oil petroleum 34 byproducts, may be bioaccumulative in aquatic and terrestrial organisms. Construction activities 35 also may disturb areas where bioaccumulative constituents are present in the soil (e.g., mercury, 36 selenium, organochlorine pesticides, PCBs, and dioxin/furan compounds), or may disturb soils that 37 contain constituents included on the Section 303(d) lists of impaired water bodies in the affected 38 environment. While the 303(d)-listed Delta channels impaired by mercury are widespread, 39 impairment by selenium, pesticides, PCBs, and dioxin/furan compounds is more limited, and there 40 are no 303(d) listings for PAH impairment. Bioaccumulation of constituents in the aquatic 41 foodchain, and 303(d)-related impaired water bodies, arise as a result of long-term loading of a 42 constituent or a pervasive and widespread source of constituent discharge (e.g., mercury). However, 43 as a result of the generally localized disturbances, and intermittent and temporary nature of

construction-related activities, construction would not be anticipated to result in contaminant
 discharges of substantial magnitude or duration to contribute to long-term bioaccumulation
 processes, or cause measureable long-term degradation such that existing 303(d) impairments
 would be made discernibly worse or TMDL actions to reduce loading would be adversely affected.

5 The environmental commitments for construction-related water quality protection would be 6 specifically designed as a part of the final design, included in construction contracts as a required 7 element, and would be implemented to avoid, prevent, and minimize the potential discharges of 8 constituents of concern to water bodies and associated adverse water quality effects and comply 9 with state water quality regulations. Additionally, temporary and permanent changes in stormwater 10 drainage and runoff would be minimized and avoided through construction of new or modified 11 drainage facilities, as described in the Chapter 3, Description of Alternatives. This alternative would 12 include installation of temporary drainage bypass facilities, long-term cross drainage, and 13 replacement of existing drainage facilities that would be disrupted due to construction of new 14 facilities.

15 Construction-related activities would be conducted in accordance with the environmental 16 commitment to develop and implement BMPs for all activities that may result in discharge of soil, 17 sediment, or other construction-related contaminants to surface water bodies, and obtain 18 authorization for the construction activities under the State Water Board's NPDES Stormwater 19 General Permit for Stormwater Discharges Associated with Construction and Land Disturbance 20 Activities (Order No. 2009-0009-DWQ/NPDES Permit No. CAS000002). The General Construction 21 NPDES Permit requires the preparation and implementation of SWPPPs, which are the principal 22 plans within the required PRDs that identify the proposed erosion control and pollution prevention 23 BMPs that would be used to avoid and minimize construction-related erosion and contaminant 24 discharges. The development of the SWPPPs, and applicability of other provisions of this General 25 Construction Permit depends on the "risk" classification for the construction which is determined 26 based on the potential for erosion to occur as well as the susceptibility of the receiving water to 27 potential adverse effects of construction. While the determination of project risk level, and planning 28 and development of the SWPPPs and BMPs to be implemented, would be completed as a part of final 29 design and contracting for the work, the responsibility for compliance with the provisions of the General Construction Permit necessitates that BMPs are applied to all disturbance activities. In 30 31 addition to the BMPs, the SWPPPs would include BMP inspection and monitoring activities, and 32 identify responsibilities of all parties, contingency measures, agency contacts, and training 33 requirements and documentation for those personnel responsible for installation, inspection, 34 maintenance, and repair of BMPs. The General Construction Permit contains NALs and for pH and 35 turbidity, and specifies storm event water quality monitoring to determine if construction is 36 resulting in elevated discharges of these constituents, and monitoring for any non-visible 37 contaminants determined to have been potentially released. If an NAL is determined to have been 38 exceeded, the General Construction Permit requires the discharger to conduct a construction site 39 and run-on evaluation to determine whether contaminant sources associated with the site's construction activity may have caused or contributed to the exceedance and immediately implement 40 41 corrective actions if they are needed.

- The BMPs that are routinely implemented in the construction industry and have proven successful
  at reducing adverse water quality effects include, but are not limited to, the following broad
  categories of actions (letters refer to categories of specific BMPs identified in Appendix 3B, *Environmental Commitments, AMMs, and CMs*), for which Appendix 3B identifies specific BMPs
- 46 within these categories:

- Waste Management and Spill Prevention and Response (BMP categories A.2 and A.3): Waste
   management BMPs are designed to minimize exposure of waste materials at all construction
   sites and staging areas such as waste collection and disposal practices, containment and
   protection of wastes from wind and rain, and equipment cleaning measures. Spill prevention
   and response BMPs involve planning, equipment, and training for personnel for emergency
   event response.
- 7 Erosion and Sedimentation Control (BMP categories A.4 and A.5): Erosion control BMPs are 8 designed to prevent erosion processes or events including scheduling work to avoid rain events, 9 stabilizing exposed soils; minimize offsite sediment runoff; remove sediment from onsite runoff 10 before it leaves the site; and slow runoff rates across construction sites. Identification of 11 appropriate temporary and long-term seeding, mulching, and other erosion control measures as 12 necessary. Sedimentation BMPs are designed to minimize offsite sediment runoff once erosion 13 has occurred involving drainage controls, perimeter controls, detention/sedimentation basins, 14 or other containment features.
- Good Housekeeping and Non-Stormwater Discharge Management (BMP category A.6 and A.7):
   Good housekeeping BMPs are designed to reduce exposure of construction sites and materials
   storage to stormwater runoff including truck tire tracking control facilities; equipment washing;
   litter and construction debris; and designated refueling and equipment inspection/maintenance
   practices Non-stormwater discharge management BMPs involve runoff measures for
   contaminants not directly associated with rain or wind including vehicle washing and street
   cleaning operations.
- Construction Site Dewatering and Pipeline Testing (BMP category A.8).Dewatering BMPs
   involve actions to prevent discharge of contaminants present in dewatering of groundwater
   during construction, discharges of water from testing of pipelines or other facilities, or the
   indirect erosion that may be caused by dewatering discharges.
- BMP Inspection and Monitoring (BMP category A.9): Identification of clear objectives for
   evaluating compliance with SWPPP provisions, and specific BMP inspection and monitoring
   procedures, environmental awareness training, contractor and agency roles and responsibilities,
   reporting procedures, and communication protocols.
- 30 In addition to the Category "A" BMPs for surface land disturbances identified in the environmental 31 commitments (Appendix 3B, Environmental Commitments, AMMs, and CNs), BMPs implemented also 32 would include the Category "B" BMPs for tunnel/pipeline construction that involves actions 33 primarily to avoid and minimize sediment and contaminant discharges associated with RTM 34 excavation, hauling, and RTM dewatering operations. Additionally, habitat restoration activities 35 under CM2 and CM4-CM10 would be subject to implementation of the Category "C" BMPs (In-Water 36 Construction BMPs) and Category "D" BMPs (Tidal and Wetland Restoration) designed to minimize 37 disturbance and direct discharge of turbidity/suspended solids to the water during in-water 38 construction activities. Category "E" BMPs identify general permanent post-construction actions that 39 would be implemented for all terrestrial, in-water, and habitat restoration activities and would 40 involve planning, design, and development of final site stabilization, revegetation, and drainage 41 control features.
- Finally, acquisition of applicable environmental permits may be required for specific environmental
   commitments, which may include specific WDRs or CWA Section 401 water quality certifications
   from the appropriate Regional Water Boards, CDFW Streambed Alteration Agreements, and USACE
   CWA Section 404 dredge and fill permits. These other permit processes may include requirements

to implement additional action-specific BMPs that may reduce potential adverse discharge effects of
 constituents of concern.

The potential construction-related contaminant discharges that could result from this alternative
would not be anticipated to result in adverse water quality effects at a magnitude, frequency, or
regional extent that would cause substantial adverse effects to aquatic life. Relative to Existing
Conditions, this assessment indicates the following.

- Projects would be managed under state water quality regulations and project-defined actions to avoid and minimize contaminant discharges.
- Individual projects would generally be dispersed, and involve infrequent and temporary
   activities, thus not likely resulting in substantial exceedances of water quality standards or long term degradation.
- Potential construction-related contaminant discharges would not cause additional exceedance
   of applicable water quality objectives where such objectives are not exceeded under Existing
   Conditions. Long-term water quality degradation is not anticipated, and hence would not be
   expected to adversely affect beneficial uses.
- By the intermittent and temporary frequency of construction-related activities and potential
   contaminant discharges, the constituent-specific effects would not be of substantial magnitude
   or duration to contribute to long-term bioaccumulation processes, or cause measureable long term degradation such that existing 303(d) impairments would be made discernibly worse or
   TMDL actions to reduce loading would be adversely affected.
- Consequently, because the construction-related activities for the conservation measures would be
  conducted with implementation of environmental commitments, including but not limited to those
  identified in Appendix 3B, *Environmental Commitments, AMMs, and CMs*, with respect to the No
  Action Alternative conditions, this alternative would not be expected to cause constituent discharges
  of sufficient frequency and magnitude to result in a substantial increase of exceedances of water
  quality objectives/criteria, or substantially degrade water quality with respect to the constituents of
  concern, and thus would not adversely affect any beneficial uses in the Delta.
- In summary, with implementation of environmental commitments in Appendix 3B, the potential
   construction-related water quality effects are considered to be not adverse.
- 30 **CEQA** Conclusion: As explained above, water quality effects resulting from construction-related 31 activities would be less under Alternative 4A compared to Alternative 4, which was determined to 32 be less than significant. Moreover, because environmental commitments would be implemented 33 under Alternative 4A for construction-related activities along with agency-issued permits that also 34 contain construction requirements to protect water quality, the construction-related effects, relative 35 to Existing Conditions, would not be expected to cause or contribute to substantial alteration of 36 existing drainage patterns which would result in substantial erosion or siltation on- or off-site, 37 substantial increased frequency of exceedances of water quality objectives/criteria, or substantially 38 degrade water quality with respect to the constituents of concern on a long-term average basis, and 39 thus would not adversely affect any beneficial uses in water bodies upstream of the Delta, within the 40 Delta, or in the SWP/CVP Export Service Areas. Moreover, because the construction-related 41 activities would be temporary and intermittent in nature, the construction would involve negligible 42 discharges, if any, of bioaccumulative or CWA Section 303(d) listed constituents to water bodies of 43 the affected environment. As such, construction activities would not contribute measurably to
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- 1 bioaccumulation of contaminants in organisms or humans or cause CWA Section 303(d)
- 2 impairments to be discernibly worse. Based on these findings, this impact is determined to be less
   3 than significant. No mitigation is required.

### Impact WQ-32: Effects on *Microcystis* Bloom Formation Resulting from Facilities Operations and Maintenance

#### 6 **Upstream of the Delta**

7 Adverse effects from *Microcystis* upstream of the Delta have only been documented in lakes such as 8 Clear Lake, where eutrophic levels of nutrients give cyanobacteria a competitive advantage over 9 other phytoplankton during the bloom season. Large reservoirs upstream of the Delta are typically 10 characterized by low nutrient concentrations, where other phytoplankton outcompete 11 cyanobacteria, including *Microcystis*. In the rivers and streams of the Sacramento River watershed, 12 watersheds of the eastern tributaries (Cosumnes, Mokelumne, and Calaveras Rivers), and the San 13 Joaquin River upstream of the Delta under Existing Conditions, bloom development is limited by 14 high water velocity and low residence times. These conditions are not expected to change under 15 Alternative 4A or the No Action Alternative (ELT and LLT). Consequently, any modified reservoir operations under Alternative 4A are not expected to promote *Microcystis* production upstream of 16 17 the Delta, relative to Existing Conditions and the No Action Alternative (ELT and LLT).

#### 18 **Delta**

During the June through October period when *Microcystis* blooms occur in the Delta, it is a
 combination of flows, associated residence time, and water temperatures that are believed to most
 influence *Microcystis* bloom formation.

Since Delta water temperatures are largely driven by air temperature, climate change that increases
 air temperatures relative to Existing Conditions would be expected to increase ambient water
 temperatures in the Delta by 1.3–2.5°F. These climate changes in the ELT are expected to occur in
 the Delta under the No Action Alternative, relative to Existing Conditions. Alternative 4A operations
 and maintenance is not expected to cause increased Delta water temperatures, relative to Existing
 Conditions or the No Action Alternative.

- Under Alternative 4A, a portion of the Sacramento River water which is conveyed through the Delta
  to the south Delta intakes under Existing Conditions would be replaced at various locations
  throughout the Delta by other source water due to diversion of Sacramento River water at the north
  Delta intakes. To determine how hydrologic effects of Alternative 4A, relative to Delta hydrology
  under the No Action Alternative (ELT), may affect *Microcystis* occurrence and bloom formation,
  flows, residence time, and peak daily channel velocity were analyzed for various Delta locations.
- 34 Frequency of given flows were assessed in the Biological Assessment for the California WaterFix 35 (ICF International 2016) using flow in the San Joaquin River past Jersey Point and flow in the 36 Sacramento River at Rio Vista. The San Joaquin River analysis found that flow conditions conducive 37 to Microcystis blooms in the San Joaquin River would occur less frequently under the Proposed 38 Action, which is Alternative 4A, compared to the No Action Alternative. Based on flow analysis in the 39 Sacramento River, there could be a decrease in flows at Rio Vista compared to the No Action 40 Alternative. Because turbid conditions and sufficient flow to create channel turbulence are the norm 41 here, and are expected to remain consistent with Existing Conditions in the future, it is expected that

current conditions will continue and that *Microcystis* blooms will not increase here (ICF
 International 2016).

3 Based on *Microcystis* life history strategy to outcompete other algal species and the inhibitory effect 4 of flow and turbulence on its ability to do so, maximum daily channel velocities (which creates 5 channel turbidity and turbulence) also were assessed using DSM2 velocity output for a number of 6 locations throughout the Delta (Appendix 8P). The evaluation of flow velocities shows little to no 7 effects on peak daily velocities under Alternative 4A compared to the No Action Alternative at each 8 location assessed. This indicates that areas of the Delta that are currently turbid will remain turbid 9 and vertical mixing of the water column will be similar under Alternative 4A and the No Action 10 Alternative. As stated in Section 8.3.1.7, Microcystis cannot effectively retain its buoyancy or 11 outcompete other faster growing phytoplankton in turbid, turbulent waters. Therefore, based on 12 Alternative 4A maintaining similar to equivalent peak daily flow velocities in Delta channels (and 13 turbidity and turbulence conditions), Alternative 4A would not be expected to substantially increase 14 the frequency or geographic extent of Microcystis blooms in the Delta, relative to what would occur 15 under the No Action Alternative.

16 Changes in flow paths of water through the Delta and change in operation of the south Delta pumps 17 that would occur due to facilities operations and maintenance of Alternative 4A could result in 18 localized increases in residence time in various Delta sub-regions and decreases in residence time in 19 other areas. In addition to the effects of operations and maintenance of Alternative 4A, increases in 20 water residence times are expected occur due to separate factors and actions concurrent with the 21 alternative, including habitat restoration (8,000 acres of tidal habitat and enhancements in the Yolo 22 Bypass) and sea level rise due to climate change.

23 Residence times in 19 Delta sub-regions during the *Microcystis* bloom season of July through 24 October was modeled for the Biological Assessment for the California WaterFix (ICF International 25 2016). The Proposed Action modeled in the Biological Assessment is Alternative 4A. Modeling 26 results show varying levels of change in residence time, depending on sub-region, month and water 27 year type (Tables 6.6-5 through 6.6-25, ICF International 2016). DSM2 PTM output indicates 28 residence times may increase in parts of the southern and central Delta. Because there is no 29 published analysis of the relationship between *Microcystis* occurrence and residence time, there is 30 uncertainty on how increased residence times may affect Microcystis occurrences (ICF International 31 2016). In some areas of the Delta currently affected by *Microcystis* blooms, decreasing median 32 residence times in some months (decreases from 0.1 - 3.8 days) has potential to lower the 33 magnitude and duration of *Microcystis* blooms. However, in other areas of the Delta that experience Microcystis blooms, longer median residence times in some months (0.1 - 16.5 days) has potential to 34 35 increase the magnitude and duration of *Microcystis* blooms.

36 The changes in residence time are driven by a number of factors accounted for in the modeling, 37 including diversion of Sacramento River water at the proposed north Delta intake facilities, which 38 does not account for the flexibility of operations of the north and south Delta intakes or real-time 39 management of reservoir releases. To ensure project operations do not create increased Microcystis 40 blooms in the Delta, water flow through Delta channels would be managed through real-time 41 operations, particularly the balancing of the north and south Delta diversions. By operating the 42 south Delta pumps more frequently during periods conducive to increased Microcystis blooms, 43 residence times would be substantially reduced from those modeled for Alternative 4A. Reducing 44 residence times would decrease the potential for blooms to develop, and thus decrease potential 45 microcystin increases due to project operations. As such, effects of Alternative 4A on Microcystis

- levels, and thus microcystin concentrations in the Delta, would not be made more adverse relative to
   Existing Conditions and the No Action Alternative (ELT and LLT).
- 3 In summary, operations and maintenance of Alt 4A is not expected to result in flow or velocity 4 changes in the Delta that would cause substantial increases in the frequency, magnitude, and 5 geographic extent of *Microcystis* blooms, relative to Existing Conditions or the No Action Alternative. 6 In some areas of the Delta that experience *Microcystis* blooms, longer median residence times in 7 some months has potential to increase the magnitude and duration of *Microcystis* blooms. However, 8 factors that control Microcystis blooms in the Delta are still under study, so there is some 9 uncertainty regarding this impact finding. *Microcystis* blooms may also occur more frequently in the 10 Delta in the future, relative to Existing Conditions, due to factors unrelated to the project alternative, 11 including: 1) increased residence times resulting from restoration activities and climate change-12 related sea level rise and 2) climate change-related increased Delta water temperatures. To ensure project operations under Alternative 4A do not create significant increases in *Microcystis* blooms in 13 14 the Delta, that may be associated with increased residence times, water flow through Delta channels 15 would be managed through real-time operations.

#### 16 SWP/CVP Export Service Area

- 17 As described above for the Delta, source waters to the south Delta intakes could be adversely 18 affected, relative to Existing Conditions, by Microcystis both from an increase in Delta water 19 temperatures associated with climate change and from an increase in water residence times. The 20 impacts from increased Delta water residence times would be primarily related to habitat 21 restoration (8,000 acres of tidal habitat restoration and enhancements in the Yolo Bypass) that is 22 assumed to occur separate from Alternative 4A. The combined effect of these factors on the 23 potential for *Microcystis* blooms in source waters to the south Delta intakes is expected to be much 24 greater than the influence of operations and maintenance of Alternative 4A, the effects of which will 25 be mitigated through real time operations. Increases in ambient air temperatures due to climate 26 change relative to Existing Conditions are expected under this alternative. Increases in ambient air 27 temperatures are expected to result in warmer ambient water temperatures, and thus conditions 28 more suitable to *Microcystis* growth, in the water bodies of the SWP/CVP Export Service Areas. The 29 incremental increase in long-term average air temperatures would be less at the ELT (2.0°F), 30 compared to the LLT (4.0°F).
- 31 As discussed in the Delta section above, Alternative 4A facilities operations and maintenance is not 32 expected to substantially adversely affect Microcystis blooms, relative to Existing Conditions and the 33 No Action Alternative (ELT and LLT). Additionally, residence time and water temperature 34 conditions in the SWP/CVP Export Service Areas are not expected to become more conducive to 35 *Microcystis* bloom formation due to the operations and maintenance of Alternative 4A, relative to 36 Existing Conditions and the No Action Alternative (ELT and LLT), because water residence times are 37 not projected to increase in the SWP/CVP Export Service Areas and any temperature increases there 38 would be due to climate change and not due to Alternative 4A.
- NEPA Effects: Modified reservoir operations under Alternative 4A are not expected to promote
   *Microcystis* production upstream of the Delta, relative to the No Action Alternative (ELT and LLT).
   Similarly, operations and maintenance of Alternative 4A are not expected to substantially increase
   water residence times or ambient water temperatures in the Delta, including at the Banks and Jones
   pumping plants, and thus is not expected to result in adverse effects on *Microcystis* in the Delta,
- 44 relative to No Action Alternative (ELT and LLT). Lack of adverse effects on *Microcystis* in the Delta

would mean that Delta waters diverted into the SWP/CVP Export Service Areas would not be
adversely affected. Finally, the potential for *Microcystis* bloom formation within the SWP/CVP
Export Service Area water bodies and canals would not be expected to change substantially, if at all,
because water residence times are not projected to increase in the SWP/CVP Export Service Areas
and any temperature increases there would be due to climate change and not due to Alternative 4A.
Thus, the effects on *Microcystis* in surface waters upstream of the Delta, in the Delta, and in the
SWP/CVP Export Service Areas from implementing Alternative 4A are determined to be not adverse.

8 **CEQA** Conclusion: Modified reservoir operations under Alternative 4A are not expected to promote 9 *Microcystis* production upstream of the Delta, relative to the Existing Conditions. Increased 10 frequency and magnitude of *Microcystis* blooms may occur in the Delta in the future, relative to 11 Existing Conditions, due to increased residence times resulting from restoration activities unrelated 12 to the project alternative, as well as climate change and sea level rise that are expected to increase 13 Delta water temperatures. Such increases in residence time and water temperatures would not be 14 caused by implementation of Alternative 4A. Operations and maintenance of Alternative 4A, 15 including the use of real-time operations, are not expected to result in flow and temperature 16 conditions in the Delta, including at the Banks and Jones pumping plants, that would cause 17 substantial increases in the frequency, magnitude, and geographic extent of Microcystis blooms. As 18 such, this alternative would not be expected to cause additional exceedance of applicable water 19 quality objectives/criteria by frequency, magnitude, and geographic extent that would cause 20 significant impacts on any beneficial uses of waters in the affected environment. Microcystis and 21 microcystins are not CWA Section 303(d) listed within the affected environment and thus any 22 increases that could occur in some areas of the Delta would not make any existing *Microcystis* 23 impairment measurably worse because no such impairments currently exist. Microcystin, the toxin 24 produced by *Microcystis*, is bioaccumulative in the Delta foodweb (Lehman 2010). Thus, potential 25 increases in *Microcystis* occurrences due to climate change and sea level rise may lead to increased 26 microcystin presence in the Delta, relative to Existing Conditions. This has potential to cause 27 microcystins to bioaccumulate to greater levels in aquatic organisms that would, in turn, pose health 28 risks to fish, wildlife or humans. While long-term water quality degradation related to microcystin 29 levels may occur and, thus, impacts on beneficial uses could occur, these impacts are not related to 30 implementation of Alternative 4A. Although there is uncertainty regarding this impact, the effects on 31 Microcystis from implementing water conveyance facilities are determined to be less than 32 significant. No mitigation is required.

### Impact WQ-33: Effects on *Microcystis* Bloom Formation Resulting from Environmental Commitments

35 Under Alternative 4A, fisheries enhancements to the Yolo Bypass would not be implemented, but 36 under a plan separate and distinct from Alternative 4A, enhancements to the Yolo Bypass and 8,000 37 acres of tidal habitat restoration would be implemented in the ELT. The Yolo Bypass enhancements 38 are assumed to occur under the No Action Alternative, as well as 8,000 acres of tidal habitat 39 restoration. These activities would create shallow backwater areas that could result in local warmer 40 water and increased water residence time of magnitude and extent that could result in measurable 41 changes on Microcystis levels in the Delta, relative to Existing Conditions. However, the area of tidal 42 habitat restoration to be implemented as a component of Alternative 4A, relative to the No Action 43 Alternative, is so small that it would have negligible effects compared to the development of 8,000 44 acres of tidal habitat that would be developed independent of Alternative 4A. Thus, compared to the 45 No Action Alternative, which isolates the effects of Alternative 4A habitat actions, Alternative 4A

- Environmental Commitments are not expected to contribute to measurable changes on *Microcystsis* levels in the Delta.
- *NEPA Effects:* Based on the discussion above, the effects on *Microcystis* from implementing
   Environmental Commitments 3, 4, 6–12, 15, and 16 are determined to be not adverse.

5 CEQA Conclusions: Based on the discussion above, Environmental Commitments 3, 4, 6–12, 15, and 6 16 would not be expected to cause additional exceedance of applicable water quality 7 objectives/criteria by frequency, magnitude, and geographic extent that would cause significant 8 impacts on any beneficial uses of waters in the affected environment. *Microcystis* and microcystins 9 are not CWA Section 303(d) listed within the affected environment and thus any increases that 10 could occur in some areas would not make any existing *Microcystis* impairment measurably worse because no such impairments currently exist. However, it is possible that increases in the frequency, 11 12 magnitude, and geographic extent of *Microcystis* blooms in the Delta would occur at the early long-13 term for reasons unassociated with implementation of the Environmental Commitments, including 14 tidal habitat restoration. Further, microcystin is bioaccumulative in the Delta foodweb (Lehman 15 2010). Thus, potential increases in Microcystis occurrences may lead to increased microcystin 16 presence in the Delta relative to Existing Conditions. This has potential to cause microcystins to 17 bioaccumulate to greater levels in aquatic organisms that would, in turn, pose health risks to fish, 18 wildlife or humans. While long-term water quality degradation related to microcystins levels may 19 occur and, thus, significant impacts on beneficial uses could occur, these impacts are not related to 20 implementation of the Environmental Commitments. Therefore, the effects on Microcystis from 21 implementing the Environmental Commitments are determined to be less than significant. No 22 mitigation is required.

### Impact WQ-34: Effects on San Francisco Bay Water Quality Resulting from Facilities Operations and Maintenance and Environmental Commitments

- The effects analysis presented in the preceding impacts (Impact WQ-1 through WQ-33) concluded
   that Alternative 4A would have a less-than-significant impact/no adverse effect on the following
   constituents in the Delta:
- e Boron
- Bromide
- 30 Chloride
- 31 DOC
- 32 DO
- Pathogens
- Pesticides
- 35 Trace metals
- **•** Turbidity and TSS
- 37 Microcystis
- 38 Elevated concentrations of boron are of concern in drinking and agricultural water supplies.
- 39 Chloride, DOC, and bromide concentrations also are of concern in drinking water supplies. However,
- 40 waters in the San Francisco Bay are not designated to support MUN and AGR beneficial uses.

- 1 Changes in Delta DO, pathogens, pesticides, trace metals, and turbidity and TSS are not anticipated
- 2 to be of a frequency, magnitude and geographic extent that would adversely affect any beneficial
- 3 uses or substantially degrade the quality of the Delta. Changes in *Microcystis* would be primarily due
- 4 to factors unassociated with the project alternative. Thus, changes in boron, bromide, chloride, DOC,
- 5 DO, pathogens, pesticides, trace metals, turbidity and TSS, and *Microcystis* in Delta outflow
- 6 associated with implementation of Alternative 4A, relative to Existing Conditions and the No Action
- 7 Alternative (ELT and LLT) are not anticipated to be of a frequency, magnitude and geographic extent
- 8 that would adversely affect any beneficial uses or substantially degrade the quality of the of San
- 9 Francisco Bay, as described for Alternative 4 (see Section 8.3.3.9).
- Elevated EC is of concern for its effects on the AGR beneficial use and fish and wildlife beneficial
  uses. San Francisco Bay does not have an AGR beneficial use designation. As described for
  Alternative 4, salinity throughout San Francisco Bay is largely a function of the tides, as well as to
  some extent the freshwater inflow from upstream. However, the changes in Delta outflow due to
  Alternative 4A, relative to Existing Conditions and the No Action Alternative (ELT and LLT), would
  be minor compared to tidal flows, and thus no substantial adverse effects on salinity, or fish and
  wildlife beneficial uses, downstream of the Delta are expected.
- 17 Also, as described for Alternative 4, changes in nutrient loading would not be expected to contribute 18 to adverse effects to beneficial uses. Changes in nitrogen (ammonia and nitrate) loading to Suisun 19 and San Pablo Bays under Alternative 4A, relative to Existing Conditions and the No Action 20 Alternative (ELT and LLT), would not adversely impact primary productivity in these embayments 21 because light limitation and grazing currently limit algal production in these embayments. Nutrient 22 levels and ratios are not considered a direct driver of *Microcystis* and cyanobacteria levels in the 23 North Bay. The only postulated effect of changes in phosphorus loads to Suisun and San Pablo Bays 24 is related to the influence of nutrient stoichiometry on primary productivity. However, there is 25 uncertainty regarding the impact of nutrient ratios on phytoplankton community composition and 26 abundance. As described for Alternative 4, any effect on phytoplankton community composition would likely be small compared to the effects of grazing from introduced clams and zooplankton in 27 28 the estuary. Therefore, changes in total nitrogen and phosphorus loading that would occur in Delta 29 outflow to San Francisco Bay, relative to Existing Conditions and the No Action Alternative (ELT and 30 LLT), shown in Appendix 80, San Francisco Bay Analysis, Table 80-1, are not expected to result in 31 degradation of water quality with regard to nutrients that would result in adverse effects to 32 beneficial uses.
- Similar to Alternative 4, loads of mercury and methylmercury, from the Delta to San Francisco Bay
  are estimated to change relatively little due to changes in source water fractions and net Delta
  outflow that would occur under Alternative 4A, relative to Existing Conditions and the No Action
  Alternative (ELT and LLT) (Appendix 80, *San Francisco Bay Analysis*, Table 80-2). Also, the
  incremental increase in dissolved selenium concentrations in the North Bay, relative to Existing
  Conditions, would be negligible (0.01 µg/L) under this alternative (Appendix 80, Table 80-3).
- NEPA Effects: Based on the discussion above, Alternative 4A, relative to the No Action Alternative
   (ELT and LLT), would not cause further degradation to water quality with respect to boron,
   bromide, chloride, DO, DOC, EC, mercury, pathogens, pesticides, selenium, nutrients (ammonia,
   nitrate, phosphorus), trace metals, turbidity and TSS, or *Microcystis* in the San Francisco Bay.
   Further, changes in these constituent concentrations in Delta outflow would not be expected to
   cause changes in Bay concentrations of frequency, magnitude, and geographic extent that would
   adversely affect any beneficial uses. In summary, effects on the San Francisco Bay from

implementation of water conveyance facilities and Environmental Commitments 3, 4, 6–12, 15, and
 16 are considered to be not adverse.

3 **CEQA** Conclusion: As with Alternative 4, Alternative 4A would not be expected to cause long-term 4 degradation of water quality in San Francisco Bay resulting in sufficient use of available assimilative 5 capacity such that occasionally exceeding water quality objectives/criteria would be likely and 6 would result in substantially increased risk for adverse effects to one or more beneficial uses. 7 Further, this alternative would not be expected to cause additional exceedance of applicable water 8 quality objectives/criteria in the San Francisco Bay by frequency, magnitude, and geographic extent 9 that would cause significant impacts on any beneficial uses of waters in the affected environment. 10 Any changes in boron, bromide, chloride, and DOC in the San Francisco Bay would not adversely 11 affect beneficial uses, because the uses most affected by changes in these parameters, MUN and AGR, 12 are not beneficial uses of the Bay. Further, no substantial changes in DO, pathogens, pesticides, trace 13 metals, turbidity or TSS, and *Microcystis* are anticipated in the Delta due to the implementation of 14 Alternative 4A, relative to Existing Conditions, therefore, no substantial changes to these 15 constituents levels in the Bay are anticipated. Changes in Delta salinity would not contribute to 16 measurable changes in Bay salinity, as the change in Delta outflow would be two to three orders of 17 magnitude lower than (and thus minimal compared to) the Bay's tidal flow and thus, have minimal 18 influence on salinity changes. Changes in nutrient load, relative to Existing Conditions, are expected 19 to have minimal effect on water quality degradation, primary productivity, or phytoplankton 20 community composition. As with Alternative 4, the change in mercury and methylmercury load 21 (which is based on source water and Delta outflow), relative to Existing Conditions, would be within 22 the level of uncertainty in the mass load estimate and not expected to contribute to water quality 23 degradation, make the CWA Section 303(d) mercury impairment measurably worse or cause 24 mercury/methylmercury to bioaccumulate to greater levels in aquatic organisms that would, in 25 turn, pose substantial health risks to fish, wildlife, or humans. Similarly, based on Alternative 4 26 estimates, the increase in selenium load would be minimal, and total and dissolved selenium 27 concentrations would be expected to be the same as Existing Conditions, and less than the target 28 associated with white sturgeon whole-body fish tissue levels for the North Bay. Thus, the change in 29 selenium load is not expected to contribute to water quality degradation, or make the CWA Section 30 303(d) selenium impairment measurably worse or cause selenium to bioaccumulate to greater 31 levels in aquatic organisms that would, in turn, pose substantial health risks to fish, wildlife, or 32 humans. Based on these findings, this impact is considered to be less than significant. No mitigation 33 is required.

# 348.3.4.3Alternative 2D—Dual Conveyance with Modified3535Pipeline/Tunnel and Intakes 1, 2, 3, 4 and 5 (15,000 cfs;36Operational Scenario B)

37 Discussion of water quality impacts of Alternative 2D was first provided in the RDEIR/SDEIS. The water quality assessments in the RDEIR/SDEIS for boron, bromide, chloride, DOC, EC, mercury, 38 39 nitrate, and selenium in the Delta and SWP/CVP Export Services Areas utilized results from water 40 quality modeling performed for Alternative 2A in the ELT, which included Yolo Bypass 41 improvements, 25,000 acres of tidal habitat restoration, and the EC compliance location at Emmaton 42 relocated to Threemile Slough. The analysis of effects of Alternative 2D, presented herein, on boron, 43 bromide, chloride, DOC, EC, mercury, nitrate, and selenium in the Delta and SWP/CVP Export Service 44 Areas is based on revised modeling, which assumed implementation of Yolo Bypass improvements, the EC compliance location remaining at Emmaton, and no tidal habitat restoration. Because the 45

- 1 modeling of Alternative 2D and the No Action Alternative (ELT) included Yolo Bypass
- 2 Improvements, but no tidal habitat restoration, comparison of modeling results for Alternative 2D to
- 3 No Action Alternative (ELT) results in the impact discussions below allows for isolating and
- 4 identifying effects solely due to implementation of Alternative 2D in the ELT.
- 5 As described in Chapter 3, *Description of Alternatives*, actions associated with Alternative 4 that are 6 not proposed to be implemented under Alternative 2D would continue to be pursued as part of
- recipies of the proposed to be impremented and reconstructed as part of the proposed to be part of the part of the proposed to be part of the part of th
- 8 BiOps, California EcoRestore, and the 2014 California Water Action Plan. Due to the reduced suite of
- 9 Environmental Commitments in Alternative 2D compared to Alternative 4 (in particular,
- 10 significantly less tidal habitat restoration), the impacts to water quality due to Alternative 2D are
- 11 substantially less compared to Alternative 4, particularly in the Delta.
- The water quality impact conclusions for Alternative 2D remain the same as those presented in the
   RDEIR/SDEIS. The revisions to the assessment are in the presentation of modeled changes in
   concentrations, water quality criteria/objective exceedances, and use of assimilative capacity, and
   refinements to mitigation measures for EC.

### 16 Impact WQ-1: Effects on Ammonia Concentrations Resulting from Facilities Operations and 17 Maintenance

#### 18 Upstream of the Delta

19 As described for Alternative 4 (see Section 8.3.3.9), substantial point and non-point sources of 20 ammonia-N do not exist upstream of the SRWTP at Freeport in the Sacramento River watershed, in 21 the watersheds of the eastern tributaries (Cosumnes, Mokelumne, and Calaveras Rivers), or 22 upstream of the Delta in the San Joaquin River watershed. Thus, like Alternative 4, operation of the 23 water conveyance facilities under Alternative 2D would have negligible, if any, effect on ammonia 24 concentrations in the rivers and reservoirs upstream of the Delta relative to Existing Conditions and 25 the No Action Alternative (ELT and LLT). Any negligible increases in ammonia-N concentrations that 26 could occur in the water bodies of the affected environment located upstream of the Delta would not 27 be of frequency, magnitude and geographic extent that would adversely affect any beneficial uses or 28 substantially degrade the quality of these water bodies, with regard to ammonia.

#### 29 **Delta**

30 As described for Alternative 4 (see Section 8.3.3.9), a substantial decrease in Sacramento River 31 ammonia concentrations is expected under Alternative 2D relative to Existing Conditions, due to 32 planned lowering of ammonia in the SRWTP effluent discharge, and this is expected to decrease 33 ammonia concentrations for all areas of the Delta that are influenced by Sacramento River water. 34 Concentrations of ammonia at locations not influenced notably by Sacramento River water would 35 change little relative to Existing Conditions, due to the similarity in San Joaquin River and San 36 Francisco Bay concentrations and the lack of expected changes in either of these concentrations. 37 Thus, Alternative 2D would not result in substantial increases in ammonia concentrations in the 38 Plan Area, relative to Existing Conditions.

- 39 Relative to the No Action Alternative (ELT and LLT), the primary mechanism that could potentially
- 40 alter ammonia concentrations under Alternative 2D is decreased flows in the Sacramento River,
- 41 which would lower dilution available to the SRWTP discharge. This flow change would be
- 42 attributable only to operations of the water conveyance facilities, since the same assumptions

1 regarding SRWTP discharge ammonia concentrations, water demands, climate change, and sea level 2 rise apply to both Alternative 2D and the No Action Alternative (ELT and LLT). A simple mass 3 balance calculation was performed to calculate ammonia concentrations downstream of the SRWTP 4 discharge (i.e., downstream of Freeport) under Alternative 2D and the No Action Alternative (ELT) 5 to assess the effects of the flow changes. Monthly average CALSIM II flows at Freeport and the 6 upstream ammonia concentration (0.04 mg/L-N; Central Valley Water Board 2010a:5) were used, 7 together with the SRWTP permitted average dry weather flow (181 mgd) and seasonal ammonia 8 limitations (1.5 mg/L-N in Apr–Oct, 2.4 mg/L-N in Nov–Mar), to estimate the average change in 9 ammonia concentrations downstream of the SRWTP. Table 8-74 shows monthly average and long-10 term annual average predicted concentrations under Alternative 2D. As Table 8-74 shows, average 11 monthly ammonia concentrations in the Sacramento River downstream of Freeport (upon full 12 mixing of the SRWTP discharge with river water) under Alternative 2D and the No Action 13 Alternative (ELT) are expected to be similar. In comparison to the No Action Alternative (ELT), 14 minor increases in monthly average ammonia concentrations would occur during July through 15 September, and November under Alternative 2D. Minor decreases in ammonia concentrations are 16 expected for Alternative 2D in January through June, and October and December. The annual 17 average concentration under Alternative 2D would be the same as that under the No Action 18 Alternative (ELT). Relative to the No Action Alternative (LLT), Alternative 2D (LLT) is expected to 19 result in similar minor increases in Sacramento River ammonia concentration, because the 20 increased water demands, climate change, and sea level rise in the LLT would occur under both 21 alternatives, and neither would affect ammonia sources or loading. The estimated concentrations in 22 the Sacramento River downstream of Freeport under Alternative 2D would be similar to existing source water concentrations for the San Francisco Bay and San Joaquin River. Consequently, 23 24 changes in source water fraction anticipated under Alternative 2D, relative to the No Action 25 Alternative (ELT and LLT), are not expected to substantially increase ammonia concentrations at 26 any Delta locations.

Ammonia concentrations downstream of Freeport in the Sacramento River under Alternative 2D
would be similar to those under Alternative 4 (see Table 8-67 in Section 8.3.3.9). As stated for
Alternative 4, any negligible increases in ammonia concentrations that could occur at certain
locations in the Delta under Alternative 2D would not be of frequency, magnitude, and geographic
extent that would adversely affect any beneficial uses or substantially degrade the water quality at
these locations, with regard to ammonia.

#### Table 8-74. Estimated Ammonia (mg/L as N) Concentrations in the Sacramento River Downstream of the Sacramento Regional Wastewater Treatment Plant for the No Action Alternative Early Long-Term

### 34 the Sacramento Regiona35 (ELT) and Alternative 2D

	Oct	Nov	Dec	Jan	Feb	Mar	Apr	Мау	Jun	Jul	Aug	Sep	Annual Average
No Action Alternative (ELT)	0.076	0.082	0.069	0.062	0.059	0.062	0.059	0.062	0.067	0.060	0.067	0.064	0.066
Alternative 2D ELT	0.075	0.086	0.068	0.061	0.058	0.061	0.058	0.061	0.062	0.062	0.070	0.067	0.066

36

#### 1 SWP CVP Export Service Areas

2 As discussed above, for areas of the Delta that are influenced by Sacramento River water, including 3 Banks and Jones pumping plants, ammonia-N concentrations are expected to decrease under 4 Alternative 2D, relative to Existing Conditions (in association with less diversion of water influenced 5 by the SRWTP). Like Alternative 4, this decrease in ammonia-N concentrations for water exported 6 via the south Delta pumps is not expected to result in an adverse effect on beneficial uses or 7 substantially degrade water quality of exported water, with regard to ammonia. Furthermore, as 8 discussed above, for all areas of the Delta, including Banks and Jones pumping plants, ammonia 9 concentrations are not expected to be substantially different under Alternative 2D (ELT) relative to 10 the No Action Alternative (ELT), and Alternative 2D (LLT) relative to the No Action Alternative 11 (LLT). Thus, any negligible increases in ammonia concentrations that could occur at Banks and Jones 12 pumping plants would not be of frequency, magnitude and geographic extent that would adversely 13 affect any beneficial uses or substantially degrade water quality at these locations, with regard to 14 ammonia.

*NEPA Effects:* In summary, ammonia concentrations in water bodies upstream of the Delta, in the
 Plan Area, and the waters exported to the SWP/CVP Export Service Areas are not expected to be
 substantially different under Alternative 2D relative to the No Action Alternative (ELT and LLT).
 Thus, effects of the water conveyance facilities on ammonia are considered to be not adverse.

19 **CEQA** Conclusion: The magnitude and direction of changes in ammonia concentrations in water 20 bodies upstream of the Delta, in the Plan Area, or the waters exported to the SWP/CVP Export 21 Service Areas would be approximately the same as expected under Alternative 4, relative to Existing 22 Conditions. There would be no substantial, long-term increase in ammonia concentrations in the 23 rivers and reservoirs upstream of the Delta, in the Plan Area, or the waters exported to the CVP and 24 SWP service areas under Alternative 2D relative to Existing Conditions. As such, Alternative 2D is 25 not expected to cause additional exceedance of applicable water quality objectives/criteria by 26 frequency, magnitude, and geographic extent that would cause adverse effects on any beneficial uses 27 of waters in the affected environment. Because ammonia concentrations are not expected to 28 increase substantially, no long-term water quality degradation is expected to occur and, thus, no 29 adverse effects on beneficial uses would occur. Ammonia is not CWA Section 303(d) listed within 30 the affected environment and thus any minor increases that could occur in some areas would not 31 make any existing ammonia-related impairment measurably worse because no such impairments 32 currently exist. Because ammonia is not bioaccumulative, minor increases that could occur in some 33 areas would not bioaccumulate to greater levels in aquatic organisms that would, in turn, pose 34 substantial health risks to fish, wildlife, or humans. Based on these findings, this impact is 35 considered to be less than significant. No mitigation is required.

### Impact WQ-2: Effects on Ammonia Concentrations Resulting from Implementation of Environmental Commitments 3, 4, 6–12, 15, and 16

*NEPA Effects:* Some habitat restoration activities would occur on lands in the Delta formerly used
 for irrigated agriculture. Although this may decrease ammonia loading to the Delta from agriculture,
 increased biota in those areas as a result of restored habitat may increase ammonia loading
 originating from flora and fauna. Ammonia loaded from organisms is expected to be converted
 rapidly to nitrate by established microbial communities. Thus, these land use changes would not be
 expected to substantially increase ammonia concentrations in the Delta. Implementation of

44 Environmental Commitments 12, 15, and 16 do not include actions that would affect ammonia

- sources or loading. Based on these findings, the effects on ammonia from the implementation
   Environmental Commitments 3, 4, 6–12, 15, and 16 under Alternative 2D are determined to not be
- 3 adverse.

4 **CEQA Conclusion:** Land use changes that would occur from the Environmental Commitments are 5 not expected to contribute substantially increase ammonia concentrations, because the amount of 6 area to be converted would be small relative to existing habitat, and any resulting ammonia would 7 likely be rapidly converted to nitrate. Thus, there would be no substantial, long-term increase in 8 ammonia concentrations in the rivers and reservoirs upstream of the Delta, in the Plan Area, or the 9 waters exported to the SWP/CVP Export Service Areas due to implementation of Environmental 10 Commitments 3, 4, 6–12, 15, and 16 relative to Existing Conditions. As such, implementation of these 11 Environmental Commitments would not be expected to cause additional exceedance of applicable 12 water quality objectives/criteria by frequency, magnitude, and geographic extent that would cause 13 significant impacts on any beneficial uses of waters in the affected environment. Because ammonia 14 concentrations would not be expected to increase substantially from implementation of these 15 Environmental Commitments, no long-term water quality degradation would be expected to occur 16 and, thus, no significant impact on beneficial uses would occur. Ammonia is not CWA Section 303(d) 17 listed within the affected environment and thus any minor increases that could occur in some areas 18 would not make any existing ammonia-related impairment measurably worse because no such 19 impairments currently exist. Because ammonia is not bioaccumulative, minor increases that could 20 occur in some areas would not bioaccumulate to greater levels in aquatic organisms that would, in 21 turn, pose substantial health risks to fish, wildlife, or humans. Based on these findings, this impact is 22 considered less than significant. No mitigation is required.

### Impact WQ-3: Effects on Boron Concentrations Resulting from Facilities Operations and Maintenance

#### 25 Upstream of the Delta

26 As described for Alternative 4 (see Section 8.3.3.9), under Alternative 2D there would be no 27 expected change to the sources of boron in the Sacramento River and eastside tributary watersheds 28 and, thus, resultant changes in flows from altered system-wide operations would have negligible, if 29 any, effects on the concentration of boron in the rivers and reservoirs of these watersheds. The 30 modeled annual average lower San Joaquin River flow at Vernalis would decrease by 1%, relative to 31 Existing Conditions (in association with the different operational components of Alternative 2D in 32 the ELT, climate change, and increased water demands) (Appendix 8F, Boron, Table Bo-32). The 33 reduced flow relative to Existing Conditions would result in possible increases in long-term average 34 boron concentrations of up to about 0.5% relative to the Existing Conditions. Flows would remain 35 virtually the same as the No Action Alternative (ELT), and thus flow changes would not result in 36 substantial boron increases relative to the No Action Alternative (ELT). The increased boron 37 concentrations, relative to Existing Conditions, under Alternative 2D in the ELT would not increase 38 the frequency of exceedances of any applicable objectives or criteria and would not be expected to 39 cause further degradation at measurable levels in the lower San Joaquin River, and thus would not 40 cause the existing impairment there to be discernibly worse. Consequently, Alternative 2D in the 41 ELT would not be expected to cause exceedance of boron objectives/criteria or substantially 42 degrade water quality with respect to boron, and thus would not adversely affect any beneficial uses 43 of the Sacramento River, the eastside tributaries, associated reservoirs upstream of the Delta, or the 44 San Joaquin River.

- 1 Effects of Alternative 2D in reservoirs and rivers upstream of the Delta in the LLT relative to Existing
- 2 Conditions and the No Action Alternative (LLT) would be expected to be similar, because the climate
- 3 change and sea level rise that would occur in the LLT would not affect boron sources in these areas.

#### 4 Delta

5 Effects of water conveyance facilities on boron under Alternative 2D in the Delta would be similar to
6 the effects discussed for Alternative 4.

7 The effects of Alternative 2D relative to Existing Conditions and the No Action Alternative (ELT) are 8 discussed together because the direction and magnitude of predicted change are similar. Relative to 9 the Existing Conditions and No Action Alternative (ELT), Alternative 2D would result in increased 10 long-term average boron concentrations for the 16-year period modeled at most of the interior 11 Delta locations (increases up to 3% at the S. Fork Mokelumne River at Staten Island, 10% at Franks 12 Tract, and 13% at Old River at Rock Slough) (Appendix 8F, Boron, Table Bo-28). The long-term 13 average boron concentrations at most of the western Delta assessment locations would not change 14 measurably. The long-term annual average and monthly average boron concentrations, for either 15 the 16-year period or drought period modeled, would never exceed the 2,000  $\mu$ g/L human health 16 advisory objective (i.e., for children) or the 500 µg/L agricultural objective at the majority of 17 assessment locations, which represents no change from the Existing Conditions and No Action 18 Alternative (ELT) (Appendix 8F, Boron, Table Bo-3C). A small increase in the frequency of 19 exceedances 500 μg/L agricultural objective at the Sacramento River at Mallard Island (i.e., as much 20 as 3% in the drought period relative to the No Action Alternative [ELT]) would not be anticipated to 21 substantially affect agricultural diversions which occur primarily at interior Delta locations. Minor 22 reductions in long-term average assimilative capacity of up to 8% at interior Delta locations (i.e., Old 23 River at Rock Slough) would occur with respect to the 500 µg/L agricultural objective (Appendix 8F, 24 Boron, Table Bo-29). However, because the absolute boron concentrations would still be well below 25 the lowest 500 µg/L objective for the protection of the agricultural beneficial use under Alternative 26 2D, the levels of boron degradation would not be of sufficient magnitude to substantially increase 27 the risk of exceeding objectives or cause adverse effects to municipal and agricultural water supply 28 beneficial uses, or any other beneficial uses, in the Delta (Appendix 8F, Boron, Figure Bo-6).

29 Effects of Alternative 2D in the Delta in the LLT, relative to Existing Conditions and the No Action 30 Alternative (LLT), would be expected to be similar to those described above for the ELT. Boron 31 concentrations may be higher at western Delta locations due to greater effects of climate change on 32 sea level rise that would occur in the LLT; however, these effects are independent of the alternative. 33 Further, boron is of concern in waters diverted for agricultural use, which primarily occurs in the 34 interior Delta, and based on Delta source water characteristics (see Table 8-42 in Section 8.3.1.7, 35 Construction-Specific Considerations Used in the Assessment), boron concentrations in the interior 36 Delta would be expected to remain suitable for agricultural use.

#### 37 SWP/CVP Export Service Areas

38 Under the Alternative 2D, long-term average boron concentrations would decrease at the Banks

- 39 pumping plant (24%) and at Jones pumping plant (28%) relative to Existing Conditions, and the
- 40 reductions would be similar compared to No Action Alternative (ELT) (Appendix 8F, *Boron*, Table
- Bo-28) as a result of export of a greater proportion of low-boron Sacramento River water.
- 42 Commensurate with the decrease in exported boron concentrations, boron concentrations in the
- 43 lower San Joaquin River may be reduced and would likely alleviate or lessen any expected increase
- 44 in boron concentrations at Vernalis associated with flow reductions (see discussion of Upstream of

- 1 the Delta), as well as locations in the Delta receiving a large fraction of San Joaquin River water.
- 2 Reduced export boron concentrations also may contribute to reducing the existing CWA Section
- 3 303(d) impairment in the lower San Joaquin River and associated TMDL actions for reducing boron
- 4 loading. These same effects on boron at the Banks and Jones pumping plants would be expected in
- 5 the LLT, because the primary effect of climate change on sea level rise and boron concentrations is
- 6 expected in the western Delta.
- Maintenance of SWP and CVP facilities under Alternative 2D would not be expected to create new
  sources of boron or contribute towards a substantial change in existing sources of boron in the
  affected environment.
- 10NEPA Effects: In summary, relative to the No Action Alternative (ELT and LLT), Alternative 2D11would result in relatively small increases in long-term average boron concentrations in the Delta,12not measurably increase boron levels in the lower San Joaquin River, and reduce boron levels in13water exported to the SWP/CVP export service areas. However, the predicted changes would not be14expected to cause exceedances of applicable objectives or further measurable water quality15degradation, and thus would not constitute an adverse effect on water quality.
- 16 **CEQA** Conclusion: Based on the above assessment, any modified reservoir operations and 17 subsequent changes in river flows under Alternative 2D, relative to Existing Conditions, would not 18 be expected to result in a substantial adverse change in boron levels upstream of the Delta. Small 19 increases in boron levels predicted for interior Delta locations in response to a shift in the Delta 20 source water percentages would not be expected to cause exceedances of objectives, or substantial 21 degradation of these water bodies. Alternative 2D maintenance also would not result in any 22 substantial increases in boron concentrations in the affected environment. Boron concentrations 23 would be reduced in water exported from the Delta to the CVP/SWP Export Service Areas, thus 24 reflecting a potential improvement to boron loading in the lower San Joaquin River.
- 25 Boron is not a bioaccumulative constituent, thus any increased concentrations under Alternative 2D 26 would not result in adverse boron bioaccumulation effects to aquatic life or humans. Relative to 27 Existing Conditions, Alternative 2D would not result in substantially increased boron concentrations 28 such that frequency of exceedances of municipal and agricultural water supply objectives would 29 increase. The levels of boron degradation that may occur under Alternative 2D would not be of 30 sufficient magnitude to cause substantially increased risk for adverse effects to municipal or 31 agricultural beneficial uses within the affected environment. Long-term average boron 32 concentrations would decrease in Delta water exports to the SWP and CVP service area, which may 33 contribute to reducing the existing CWA Section 303(d) impairment of agricultural beneficial uses in 34 the lower San Joaquin River. Based on these findings, this impact is determined to be less than 35 significant. No mitigation is required.

### Impact WQ-4: Effects on Boron Concentrations Resulting from Implementation of Environmental Commitments 3, 4, 6–12, 15, and 16

- 38 Effects on boron from implementation of Environmental Commitments under Alternative 2D would39 be the same as those described for Alternative 4A.
- 40 *NEPA Effects:* The implementation of Environmental Commitments 3, 4, 6–12, 15, and 16 for
- 41 Alternative 2D present no new direct sources of boron to the affected environment, including areas
- 42 upstream of the Delta, within the Delta region, and in the SWP/CVP Export Service Areas. Habitat
- 43 restoration activities in the Delta, while involving increased land and water interaction within these

- 1 habitats, would not be anticipated to contribute boron which is primarily associated with source
- 2 water inflows to the Delta (i.e., San Joaquin River, agricultural drainage, and Bay source water).
- 3 Moreover, some habitat restoration would occur on lands within the Delta currently used for
- 4 irrigated agriculture, thus replacing agricultural land uses with restored habitats. The potential
- 5 reduction in irrigated lands within the Delta may result in reduced discharges of agricultural field
- drainage with elevated boron concentrations, which would be considered an improvement
  compared to the No Action Alternative (ELT and LLT). Consequently, as they pertain to boron,
- 8 implementation of the Environmental Commitments would not be expected to adversely affect any
- 9 of the beneficial uses of the affected environment.
- 10 **CEQA Conclusion:** Implementation of Environmental Commitments 3, 4, 6–12, 15, and 16 for 11 Alternative 2D would not present new or substantially changed sources of boron to the affected environment upstream of the Delta, within Delta, or in the SWP/CVP Export Service Areas. As such, 12 13 their implementation would not be expected to substantially increase the frequency with which 14 applicable Basin Plan objectives or other criteria would be exceeded in water bodies of the affected 15 environment located upstream of the Delta, within the Delta, or in the SWP/CVP Export Service 16 Areas or substantially degrade the quality of these water bodies, with regard to boron. Based on 17 these findings, this impact is considered to be less than significant. No mitigation is required.

### 18 Impact WQ-5: Effects on Bromide Concentrations Resulting from Facilities Operations and 19 Maintenance

#### 20 Upstream of the Delta

- 21 As described for Alternative 4 (see Section 8.3.3.9), under Alternative 2D in the ELT there would be 22 no expected change to the sources of bromide in the Sacramento River and eastside tributary 23 watersheds. Thus, changes in the magnitude and timing of reservoir releases north and east of the 24 Delta would have negligible, if any, effect on the sources, and ultimately the concentration of 25 bromide in the Sacramento River, the eastside tributaries, and the various reservoirs of the related 26 watersheds. The modeled annual average lower San Joaquin River flow at Vernalis would decrease 27 slightly (1%) compared to Existing Conditions and would remain virtually the same as the No Action 28 Alternative (ELT), and thus flow changes would not result in substantial bromide increases 29 (Appendix 8E, Bromide, Table 24). Moreover, there are no existing municipal intakes on the lower 30 San Joaquin River, which is the beneficial use most sensitive to elevated bromide concentrations. 31 Consequently, Alternative 2D in the ELT would not be expected to adversely affect the MUN 32 beneficial use, or any other beneficial uses, of the Sacramento River, the San Joaquin River, the 33 eastside tributaries, or their associated reservoirs upstream of the Delta due to changes in bromide 34 concentrations.
- Effects of Alternative 2D in reservoirs and rivers upstream of the Delta in the LLT relative to Existing
   Conditions and the No Action Alternative (LLT) would be expected to be similar, because the climate
   change and sea level rise that would occur in the LLT would not affect bromide sources in these
   areas.

#### 39 **Delta**

- 40 Estimates of bromide concentrations at Delta assessment locations were generated using a mass
- 41 balance approach, and using relationships between EC and chloride and between chloride and
- 42 bromide and DSM2 EC output. See Section 8.3.1.3, *Plan Area*, for more information regarding these

1 modeling approaches. The assessment below identifies changes in bromide at Delta assessment 2 locations based on both approaches.

3 Based on the mass balance modeling approach for bromide, relative to Existing Conditions, 4 Alternative 2D long-term average bromide concentrations would increase in the S. Fork Mokelumne 5 River at Staten Island, and decrease at all other assessment locations (Appendix 8E, Bromide, Table 6 22). Average bromide concentrations at Staten Island would increase from 50 µg/L under Existing 7 Conditions to 55  $\mu$ g/L (10% increase) for the modeled 16-year hydrologic period (1976–1991). 8 However, multiple interior and western Delta assessment locations would have an increased 9 frequency of exceedance of 50  $\mu$ g/L, which is the CALFED Drinking Water Program goal for bromide 10 as a long-term average applied to drinking water intakes (Appendix 8E, Table 22). These locations are the S. Fork Mokelumne River at Staten Island, Franks Tract, Old River at Rock Slough, 11 12 Sacramento River at Emmaton, San Joaquin River at Antioch, and Sacramento River at Mallard 13 Island. The greatest increase in frequency of exceedance of the CALFED Drinking Water Program 14 long-term goal of 50  $\mu$ g/L would occur in the S. Fork Mokelumne River (12% increase) and 15 Sacramento River at Emmaton (5% increase). The increase in frequency of exceedance of the 50 µg/L threshold at the other locations would be 2% or less. Similarly, these locations and North Bay 16 17 Aqueduct at Barker Slough would have an increased frequency of exceedance of 100 µg/L, which is 18 the concentration believed to be sufficient to meet currently established drinking water criteria for 19 disinfection byproducts (Appendix 8E, Table 22). The greatest increase in frequency of exceedance 20 of 100  $\mu$ g/L would occur at Franks Tract (6% increase). The increase in frequency of exceedance of the 100  $\mu$ g/L threshold at the other locations would be 5% or less. 21

- 22 Changes in long-term average bromide concentrations and changes in threshold exceedance 23 frequencies relative to the No Action Alternative (ELT) are generally of similar magnitude to those 24 previously described relative to Existing Conditions (Appendix 8E, *Bromide*, Table 22). However, 25 unlike the Existing Conditions comparison, relative to the No Action Alternative (ELT), long-term 26 average bromide concentrations in the San Joaquin River at Buckley Cove and the North Bay 27 Aqueduct at Barker Slough would increase under Alternative 2D, although the increases would be 28 relatively small (<2%). Further, at the North Bay Aqueduct, the frequency of exceedance of the 50 29 µg/L would increase from 35% to 40% and the frequency of exceedance of the 100 µg/L threshold 30 would increase from 0% to 1%. Also, there would not be an increased exceedance of the 100  $\mu$ g/L 31 threshold at Emmaton and Rock Slough.
- 32 Results of the modeling approach which used relationships between EC and chloride and between 33 chloride and bromide were consistent with the discussion above, and assessment of bromide using 34 these modeling results lead to the same conclusions as are presented above for the mass balance 35 approach (Appendix 8E, Bromide, Table 23).
- 36 The magnitude of bromide concentration increases at Mallard Slough and in the San Joaquin River at 37 Antioch during their historical months of use, relative to Existing Conditions and the No Action 38 Alternative (ELT), would be generally similar to or less than those described for Alternative 4 39 (Appendix 8E, *Bromide*, Table 25), and the frequency of exceedance of bromide thresholds would be 40 similar (Appendix 8E, Table 22). As described for Alternative 4, the use of seasonal intakes at these 41 locations is largely driven by acceptable water quality, and thus has historically been opportunistic. 42 Opportunity to use these intakes would remain, and the predicted increases in bromide 43 concentrations at Antioch and Mallard Slough would not be expected to adversely affect MUN
- 44 beneficial uses, or any other beneficial use, at these locations.

1 The effects of Alternative 2D in the LLT in the Delta region, relative to Existing Conditions and the 2 No Action Alternative (LLT), would be expected to be similar to that described above. There may be 3 higher bromide concentrations in the LLT in the western Delta, but this would be associated with 4 sea level rise, not the project alternative, because the primary source of bromide to the Delta is sea 5 water intrusion.

#### 6 SWP/CVP Export Service Areas

7 Under Alternative 2D, long-term average bromide concentrations at the Banks and Jones pumping 8 plants, based on the mass balance modeling approach, would decrease. Long-term average bromide 9 concentrations for the modeled 16-year hydrologic period at the pumping plants would decrease by 10 as much as 50% relative to Existing Conditions and 47% relative to the No Action Alternative (ELT) 11 (Appendix 8E, *Bromide*, Table 22). As a result, less frequent exceedances of the 50  $\mu$ g/L and 100 12 µg/L assessment thresholds would occur and an overall improvement in SWP/CVP Export Service 13 Areas water quality would occur respective to bromide. Commensurate with the decrease in 14 exported bromide, an improvement in lower San Joaquin River bromide would also occur since 15 bromide in the lower San Joaquin River is principally related to irrigation water deliveries from the 16 Delta. Results of the modeling approach which used relationships between EC and chloride and 17 between chloride and bromide are consistent with the mass balance results, and assessment of 18 bromide using these modeling results leads to the same conclusions (Appendix 8E, Table 23).

19 The effects of Alternative 2D in the LLT in the SWP/CVP Export Service Areas, relative to Existing 20 Conditions and the No Action Alternative (LLT), would be expected to be similar to that described 21 above, because the sea level rise that could occur in the LLT would not be expected to result in 22 substantial bromide contributions to the water exported at Banks and Jones pumping plants.

Maintenance of SWP and CVP facilities under Alternative 2D would not be expected to create new
 sources of bromide or contribute towards a substantial change in existing sources of bromide in the
 affected environment. Maintenance activities would not be expected to cause any substantial change
 in bromide such that MUN beneficial uses, or any other beneficial use, would be adversely affected
 anywhere in the affected environment.

28 **NEPA Effects:** In summary, the operations and maintenance activities under Alternative 2D, relative 29 to the No Action Alternative (ELT and LLT) would result in an increased frequency of exceedance of 30 the CALFED Drinking Water Program long-term bromide goal of 50  $\mu$ g/L at the S. Fork Mokelumne 31 River at Staten Island, Franks Tract, Sacramento River at Emmaton, San Joaquin River at Antioch, 32 Sacramento River at Mallard Island, and North Bay Aqueduct at Barker Slough. The frequency of 33 exceedance of the 100  $\mu$ g/L threshold for protection against the formation of disinfection 34 byproducts in treated drinking water would increase by 4% at Franks Tract, 3% at Antioch, and 1% 35 at Staten Island, Mallard Island, and Barker Slough. However, long-term average bromide 36 concentrations would increase only in the S. Fork Mokelumne River at Staten Island, San Joaquin 37 River at Buckley Cove, and North Bay Aqueduct at Barker Slough; long-term average bromide 38 concentrations at the other assessment locations will be the same or decrease. The long-term 39 bromide concentration in the S. Fork Mokelumne River at Staten Island would be less than the 40 concentration believed to be sufficient to meet currently established drinking water criteria for 41 disinfection byproducts, and the increase in the San Joaquin River at Buckley Cove and North Bay 42 Aqueduct at Barker Slough would be minimal (<2%). Thus, these increased bromide concentrations 43 are not expected to result in adverse effects to MUN beneficial uses, or any other beneficial use, at 44 these locations. Based on these findings, this effect is determined to not be adverse.

*CEQA Conclusion*: While greater water demands under Alternative 2D would alter the magnitude
 and timing of reservoir releases north and east of the Delta, these activities would have negligible, if
 any, effect on the sources of bromide, and ultimately the concentration of bromide in the
 Sacramento River, the San Joaquin River, the eastside tributaries, and the various reservoirs of the
 related watersheds, as described for Alternative 4 (see Section 8.3.3.9).

6 Under Alternative 2D there would be an increased frequency of exceedance of the 50 µg/L and 100 7  $\mu$ g/L bromide thresholds for protecting against the formation of disinfection byproducts in treated 8 drinking water at the S. Fork Mokelumne River at Staten Island, Franks Tract, Old River at Rock 9 Slough, Sacramento River at Emmaton, San Joaquin River at Antioch, and Sacramento River at 10 Mallard Island. The North Bay Aqueduct at Barker Slough also would have an increased exceedance 11 of the 100 µg/L threshold (from 0% to 1%). However, long-term average bromide concentrations 12 would increase only in the S. Fork Mokelumne River at Staten Island and decrease at all other 13 assessment locations. The long-term bromide concentration in the S. Fork Mokelumne River at 14 Staten Island (55  $\mu$ g/L) would be less than the 100  $\mu$ g/L believed to be sufficient to meet currently 15 established drinking water criteria for disinfection byproducts. Further, as described for Alternative 16 4 (see Section 8.3.3.9), the use of seasonal intakes at Antioch and Mallard Island is largely driven by 17 acceptable water quality, and thus has historically been opportunistic and opportunity to use these 18 intakes would remain. Thus, these increased bromide concentrations would not be expected to 19 adversely affect MUN beneficial uses, or any other beneficial use, at these locations.

The assessment of effects on bromide in the SWP/CVP Export Service Areas is based on assessment
 of changes in bromide concentrations at Banks and Jones pumping plants. Long-term average
 bromide concentrations at the Banks and Jones pumping plants are predicted to decrease by as
 much as 50% relative to Existing Conditions and there would be less frequent exceedance of
 bromide concentration thresholds.

25 Based on the above, Alternative 2D would not cause exceedance of applicable state or federal 26 numeric or narrative water quality objectives/criteria because none exist for bromide. Alternative 27 2D would not result in any substantial change in long-term average bromide concentration or 28 exceed 50 and 100  $\mu$ g/L assessment threshold concentrations by frequency, magnitude, and 29 geographic extent that would result in adverse effects on any beneficial uses within affected water 30 bodies. Bromide is not a bioaccumulative constituent and thus concentrations under this alternative 31 would not result in bromide bioaccumulating in aquatic organisms. Increases in exceedances of the 32  $100 \,\mu\text{g/L}$  assessment threshold concentration would be 6% or less at all locations assessed, which is 33 considered to be less than substantial long-term degradation of water quality. The levels of bromide 34 degradation that may occur under the Alternative 2D would not be of sufficient magnitude to cause 35 substantially increased risk for adverse effects on any beneficial uses of water bodies within the 36 affected environment. Bromide is not CWA Section 303(d) listed and thus the minor increases in 37 long-term average bromide concentrations would not affect existing beneficial use impairment 38 because no such use impairment currently exists for bromide. Based on these findings, this impact is 39 less than significant. No mitigation is required.

### 40 Impact WQ-6: Effects on Bromide Concentrations Resulting from Implementation of 41 Environmental Commitments 3, 4, 6–12, 15, and 16

#### 42 *NEPA Effects*: Implementation of Environmental Commitments 3, 4, 6–12, 15, and 16 would present

- 43 no new sources of bromide to the affected environment, including areas Upstream of the Delta,
- 44 within the Plan Area, and the SWP/CVP Export Service Areas. Some habitat restoration activities

- 1 would occur on lands in the Delta formerly used for irrigated agriculture. Such replacement or
- 2 substitution of land use activity would not be expected to result in new or increased sources of
- 3 bromide to the Delta. Therefore, as they pertain to bromide, implementation of these Environmental
- 4 Commitments would not be expected to adversely affect MUN beneficial use, or any other beneficial
- 5 uses, of the affected environment.
- Environmental Commitment 4 would result in some tidal habitat restoration, however, the areal
  extent would be small relative to the existing and No Action Alternative tidal area and, thus not
  expected to appreciably affect the magnitude of daily tidal water exchange at the restoration areas
  or alter other hydrodynamic conditions in adjacent Delta channels that would result in measurable
  bromide concentration changes.
- In summary, implementation of Environmental Commitments 3, 4, 6–12, 15, and 16 under
- 12 Alternative 2D relative to the No Action Alternative (ELT and LLT), would have negligible, if any,
- effects on bromide concentrations. Therefore, the effects on bromide from implementing
  Environmental Commitments 3, 4, 6–12, 15, and 16 are determined to not be adverse.
- 15 *CEQA Conclusion*: Implementation of Environmental Commitments 3, 4, 6–12, 15, and 16 under 16 Alternative 2D would not present new or substantially changed sources of bromide to the affected 17 environment. Some Environmental Commitments may replace or substitute for existing irrigated 18 agriculture in the Delta. This replacement or substitution would not be expected to substantially 19 increase or present new sources of bromide. Thus, implementation of Environmental Commitments 20 3, 4, 6–12, 15, and 16 would have negligible, if any, effects on bromide concentrations throughout 21 the affected environment, would not cause exceedance of applicable state or federal numeric or 22 narrative water quality objectives/criteria because none exist for bromide, and would not cause 23 changes in bromide concentrations that would result in significant impacts on any beneficial uses 24 within affected water bodies. Implementation of Environmental Commitments 3, 4, 6–12, 15, and 16 25 would not cause significant long-term water quality degradation such that there would be greater 26 risk of significant impacts on beneficial uses, would not cause greater bioaccumulation of bromide, 27 and would not further impair any beneficial uses due to bromide concentrations because no uses are 28 currently impaired due to bromide levels. Based on these findings, this impact is considered less 29 than significant. No mitigation is required.

### 30 Impact WQ-7: Effects on Chloride Concentrations Resulting from Facilities Operations and 31 Maintenance

#### 32 Upstream of the Delta

33 The effects of Alternative 2D on chloride concentrations in reservoirs and rivers upstream of the 34 Delta would be the similar to those effects described for Alternative 4 (see Section 8.3.3.9). Chloride 35 loading in these watersheds would remain unchanged and resultant changes in flows from altered 36 system-wide operations would have negligible, if any, effects on the concentration of chloride in the 37 rivers and reservoirs of these watersheds. There would be no expected change to the sources of 38 chloride in the Sacramento River and eastside tributary watersheds, and changes in the magnitude 39 and timing of reservoir releases north and east of the Delta would have negligible, if any, effect on 40 the sources, and ultimately the concentration of chloride in the Sacramento River, the eastside 41 tributaries, and the various reservoirs of the related watersheds. The modeled annual average lower 42 San Joaquin River flow at Vernalis would decrease slightly (1%) compared to Existing Conditions 43 and would remain virtually the same as the No Action Alternative (ELT), and thus flow changes

- 1 would not result in substantial chloride increases. Moreover, there are no existing municipal intakes
- 2 on the lower San Joaquin River. Consequently, Alternative 2D in the ELT would not be expected to
- 3 cause exceedances of chloride objectives/criteria or substantially degrade water quality with
- respect to chloride, and thus would not adversely affect any beneficial uses of the Sacramento River,
  the eastside tributaries, associated reservoirs upstream of the Delta, or the San Joaquin River.
- Effects of Alternative 2D in reservoirs and rivers upstream of the Delta in the LLT relative to Existing
  Conditions and the No Action Alternative (LLT) would be expected to be similar, because the climate
  change and sea level rise that would occur in the LLT would not affect chloride sources in these
- 9 areas.

#### 10 **Delta**

Estimates of chloride concentrations at Delta assessment locations were generated using a mass
 balance approach and EC-chloride relationships and DSM2 EC output. See Section 8.3.1.3, *Plan Area*,
 for more information regarding these modeling approaches. The assessment below identifies
 changes in chloride at Delta assessment locations based on both approaches.

- 15 Modeling of chloride using both the mass balance approach and EC-chloride relationship predicts 16 that Alternative 2D in the ELT would result in reduced long-term average chloride concentrations, 17 relative to Existing Conditions, for the 16-year period modeled at all assessment locations except for 18 the S. Fork Mokelumne River at Staten Island. The increase in long-term average chloride 19 concentration at Staten Island would be 1 mg/L (9%) based on the mass balance modeling and 1 20 mg/L (3%) based on the EC-chloride relationship (Appendix 8G, Chloride, Tables Cl-73 and Cl-74). 21 These increases are extremely small in absolute terms and relative to applicable water quality 22 objectives, and are within the estimated modeling uncertainty. The results differ from Alternative 4, 23 under which there would be increased long-term average chloride concentrations also at the North 24 Bay Aqueduct at Barker Slough. The change in long-term average chloride concentrations relative to 25 the No Action Alternative (ELT) would be similar to those relative to Existing Conditions.
- The following outlines the modeled chloride changes relative to the applicable objectives andbeneficial uses of Delta waters.
- 28 Municipal Beneficial Uses Relative to Existing Conditions
- 29 Estimates of chloride concentrations generated using EC-chloride relationships were used to 30 evaluate the 150 mg/L Bay-Delta WQCP objective for municipal and industrial beneficial uses on a 31 basis of the percentage of years the chloride objective is exceeded for the modeled 16-year period. 32 The objective is exceeded if chloride concentrations exceed 150 mg/L for a specified number of days 33 in a given water year at Antioch and Contra Costa Pumping Plant #1. The modeled frequency of 34 objective exceedance would decrease at the Contra Costa Pumping Plant #1 from 7% of years under Existing Conditions to 0% of years under Alternative 2D in the ELT (Appendix 8G, Chloride, Table Cl-35 36 64).
- Evaluation of the 250 mg/L Bay-Delta WQCP objective for chloride utilized results from both the
   mass balance approach and EC-chloride relationship. The basis for the evaluation was the predicted
   number of days the objective would be exceeded for the modeled 16-year period.
- 40 Based on the mass balance approach, there would be a decreased frequency of exceedance of the
- 41 250 mg/L objective under Alternative 2D, relative to Existing Conditions, at all locations except in
- 42 the Sacramento River at Mallard Island and the San Joaquin River at Antioch. In the Sacramento

- 1 River at Mallard Island, the frequency of objective exceedance would increase from 85% under
- 2 Existing Conditions to 86% under Alternative 2D for the entire period modeled (Appendix 8G,
- 3 *Chloride*, Table Cl-81). In the San Joaquin River at Antioch, there would be an increase in chloride
- 4 objective exceedance during the drought period modeled, from 82% to 83%. These changes are
- 5 within the uncertainty of the modeling approach.
- 6 Similarly, estimates of chloride concentrations generated using EC-chloride relationships and DSM2 7 EC output (see Section 8.3.1.3, *Plan Area*) were also used to evaluate the 250 mg/L Bay-Delta WQCP 8 objective for chloride at Contra Costa Pumping Plant #1, where daily average objectives apply. The 9 basis for the evaluation was the predicted number of days the objective was exceeded for the 10 modeled 16-year period. For Alternative 2D, the modeled frequency of objective exceedance would 11 decrease, from 6% of modeled days under Existing Conditions, to 2% of modeled days under 12 Alternative 2D (Appendix 8C *Chloride* Table Cl-63)
- 12 Alternative 2D (Appendix 8G, *Chloride*, Table Cl-63).
- The mass balance results also indicate reduced assimilative capacity with respect to the 250 mg/L
  objective during certain months and at certain locations. In the San Joaquin River at Antioch, there
  would be a reduction in assimilative capacity in March and April of up to 14% for the 16-year period
- 16 modeled, and 53% for the drought period modeled (Appendix 8G, *Chloride*, Table Cl-75).
- Assimilative capacity at the Contra Costa Pumping Plant #1 also would be reduced, in February
- through April and June, by up to 5% for the entire period modeled and in June by 5% for the drought
   period modeled. These estimates include the effect of climate change and sea level rise, as well as
- the alternative. Comparisons to the No Action Alternative (ELT) below provide an assessment of theeffect of the alternative alone.
- 22 When utilizing the EC-chloride relationship to model chloride concentrations for the 16-year period, 23 trends in frequency of exceedance and use of assimilative capacity would be similar to those 24 discussed when utilizing the mass balance modeling approach (Appendix 8G, Chloride, Tables Cl-76 25 and Cl-82). However, the EC-chloride relationships generally predicted changes of lesser magnitude, 26 where predictions of change utilizing the mass balance approach were generally of greater 27 magnitude, and thus more conservative. As discussed in Section 8.3.1.3, Plan Area, in cases of such 28 disagreement, the approach that yielded the more conservative predictions was used as the basis for 29 determining adverse impacts.
- 30 CWA Section 303(d) Listed Water Bodies–Relative to Existing Conditions
- Tom Paine Slough in the southern Delta is on the state's CWA Section 303(d) list for chloride with respect to the secondary MCL of 250 mg/L. Monthly average chloride concentrations at the Old River at Tracy Road for the 16-year period modeled, which represents the nearest DSM2-modeled location to Tom Paine Slough, would be generally similar under Alternative 2D in the ELT relative to Existing Conditions, and thus, would not be further degraded on a long-term basis (Appendix 8G, *Chloride*, Figure Cl-17).
- Suisun Marsh also is on the state's CWA Section 303(d) list for chloride in association with the BayDelta WQCP objectives for maximum allowable salinity during the months of October through May,
  which establish appropriate seasonal salinity conditions for fish and wildlife beneficial uses. With
  respect to Suisun Marsh, the monthly average chloride concentrations for the 16-year period
  modeled would generally increase by <10% under Alternative 2D in the ELT relative to Existing</li>
- 42 Conditions in March and April at the Sacramento River at Mallard Island (Appendix 8G, *Chloride*,
- 43 Figure Cl-18), at Collinsville (Appendix 8G, *Chloride*, Figure Cl-19), and in Montezuma Slough at
- 44 Beldon's Landing (Appendix 8G, *Chloride*, Figure Cl-20), and remain similar or decrease in all other

months. Chloride levels in Suisun Marsh are highly dynamic on a sub-daily basis as a result of tidal
influences. The changes identified above are small relative to normal day-to-day variability in
chloride in Suisun Marsh. For these reasons, any changes in chloride in Suisun Marsh are expected to
have no adverse effect on marsh beneficial uses. These changes reflect the effect of climate change
and sea level rise, as well as the alternative. Comparisons to the No Action Alternative (ELT) below
provide an assessment of the effect of the alternative alone.

#### 7 Municipal Beneficial Uses Relative to No Action Alternative (ELT)

Similar to the assessment conducted for Existing Conditions, estimates of chloride concentrations
generated from EC-chloride relationships were used to evaluate the 150 mg/L Bay-Delta WQCP
objective for municipal and industrial beneficial uses. For Alternative 2D in the ELT, the modeled
frequency of objective exceedance would not change at the Contra Costa Pumping Plant #1—both
the No Action Alternative (ELT) and Alternative 2D in the ELT would have 0% exceedance
(Appendix 8G, *Chloride*, Table Cl-64).

- Based on the mass balance approach, the frequency of exceedance of the 250 mg/L objective under
   Alternative 2D in the ELT would be the same, or would decrease, at all locations relative to the No
   Action Alternative (ELT) (Appendix 8G, *Chloride*, Table Cl-81).
- Similarly, estimates of chloride concentrations generated using EC-chloride relationships and DSM2
  EC output (see Section 8.3.1.3, *Plan Area*) were also used to evaluate the 250 mg/L Bay-Delta WQCP
  objective for chloride at Contra Costa Pumping Plant #1, where daily average objectives apply. The
  basis for the evaluation was the predicted number of days the objective was exceeded for the
  modeled 16-year period. For Alternative 2D, the modeled frequency of objective exceedance would
  decrease, from 8% of modeled days under the No Action Alternative (ELT), to 2% of modeled days
  under Alternative 2D (Appendix 8G, *Chloride*, Table Cl-63).
- 24 Estimates of long-term use of assimilative capacity using the mass balance results indicated the 25 potential for reduced assimilative capacity with respect to the 250 mg/L objective for certain 26 months and locations. Calculations using the long-term monthly and annual average concentrations 27 showed that in the San Joaquin River at Antioch, there would be a reduction in assimilative capacity 28 in April of 15% for the drought period modeled (Appendix 8G, Chloride, Table Cl-75). However, this 29 approach used long-term average chloride concentrations, which can be heavily influenced by 30 changes in a small number of years when chloride concentrations would already be very high. 31 Additionally, when long term averages are just below the objective, very small changes in chloride 32 that are within the modeling uncertainty can result in very high estimates of use of assimilative 33 capacity. To further investigate the potential for water quality degradation with respect to chloride, 34 the concentrations of chloride during individual water years was examined.
- 35 This further examination was limited to the mass balance approach, since when utilizing the EC-36 chloride relationship to model monthly average chloride concentrations for the 16-year period, 37 trends in frequency of exceedance and use of assimilative capacity were similar to those discussed 38 for the mass balance modeling approach (Appendix 8G, *Chloride*, Tables Cl-82 and Cl-76). However, 39 utilizing the EC-chloride relationships generally predicted changes of lesser magnitude, where 40 predictions of change utilizing the mass balance approach were generally of greater magnitude, and 41 thus more conservative. As discussed in Section 8.3.1.3, *Plan Area*, in cases of such disagreement, the 42 approach that yielded the more conservative predictions was used as the basis for determining 43 adverse impacts.
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- 1 Figure Cl-21 in Appendix 8G, *Chloride*, shows chloride concentrations in April during the 5-year
- 2 drought period (1987–1991) at Antioch, where Table Cl-75 in Appendix 8G indicated 15% use of
- 3 assimilative capacity. The figure shows that during 3 of the 5 years, chloride concentrations
- 4 increased relative to the No Action Alternative (ELT) and decreased in the other 2 years. The
- 5 absolute differences estimated are fairly small and may be within modeling uncertainty. Figures Cl-
- 6 22 and Cl-23 in Appendix 8G show a box and whisker plot and exceedance plot for April at Antioch 7 for all dry and critical water years modeled (not just the 1987–1991 drought period). These graphs
- 8 show that while the median chloride concentration is increased relative to the No Action Alternative
- 9 (ELT), the maximum, 25<sup>th</sup> percentile, and 75<sup>th</sup> percentile values are all decreased. Based on this
- 10 analysis, long-term degradation is not expected at Antioch in April during drought years.
- Based on the low level of water quality degradation estimated for the western Delta, and the lack of
   exceedance of water quality objectives, Alternative 2D is not expected to have substantial adverse
   effects on municipal and industrial beneficial uses in the western Delta.
- 14 CWA Section 303(d) Listed Water Bodies–Relative to No Action Alternative (ELT)
- With respect to the state's CWA Section 303(d) listing for chloride, Alternative 2D would generally
   result in changes similar to those discussed for the comparison to Existing Conditions. Monthly
- 17 average chloride concentrations at Tom Paine Slough would not be further degraded on a long-term
- 18 basis, based on changes that would occur in Old River at Tracy Road (Appendix 8G, *Chloride*, Figure
- Cl-17). Modeling indicated that monthly average chloride concentrations at source water channel
   locations for the Suisun Marsh remain similar or decrease relative to the No Action Alternative
- 21 (ELT) (Appendix 8G, Figures Cl-18, Cl-19, and Cl-20). For these reasons, any changes in chloride in
- 22 Suisun Marsh are expected to have no adverse effect on marsh beneficial uses.
- The effects of Alternative 2D in the LLT in the Delta region, relative to Existing Conditions and the
  No Action Alternative (LLT), would be expected to be similar to effects in the ELT. With greater
  climate change and sea level rise, additional outflow may be required at certain times to prevent
  increases in chloride in the west Delta. Small increases in chloride concentrations may occur in some
  areas, but it is not expected that these increases would cause exceedance of Bay-Delta WQCP
  objectives of cause substantial long-term degradation that would impact municipal and industrial
  beneficial uses.

### 30 SWP/CVP Export Service Areas

31 Under Alternative 2D in the ELT, long-term average chloride concentrations at the Banks and Jones 32 pumping plants, based on the mass balance analysis of modeling results for the 16-year period, 33 would decrease relative to Existing Conditions. Chloride concentrations would be reduced by 49% 34 at Banks pumping plant (Appendix 8G, Chloride, Table Cl-73). At Jones pumping plant, chloride 35 concentrations would be reduced 47% (Appendix 8G, Table Cl-73). The frequency of exceedances of 36 applicable water quality objectives would decrease relative to Existing Conditions, for both the 16-37 year period and the drought period modeled (Appendix 8G, Table Cl-81). The chloride concentration 38 changes relative to the No Action Alternative (ELT) would be similar. Consequently, water exported 39 into the SWP/CVP Export Service Areas would generally be of similar or better quality with regard 40 to chloride relative to Existing Conditions and the No Action Alternative (ELT). Results of the 41 modeling approach which utilized a EC-chloride relationship are consistent these results, and 42 assessment of chloride using these modeling output results in the same conclusions as for the mass 43 balance approach (Appendix 8G, Chloride, Tables Cl-74 and Cl-82).

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- 1 Commensurate with the reduced chloride concentrations in water exported to the SWP/CVP Export
- 2 Service Area, reduced chloride loading in the lower San Joaquin River would be anticipated which
- 3 would likely alleviate chloride concentrations at Vernalis.
- The effects of Alternative 2D in the LLT in the SWP/CVP Export Service Areas, relative to Existing
  Conditions and the No Action Alternative (LLT), would be expected to be very similar to effects in
  the ELT. The difference in these timeframes that could contribute to EC differences between the ELT
  and LLT is climate change and sea level rise, and thus would not be due to the alternative.
- 8 Maintenance of SWP and CVP facilities would not be expected to create new sources of chloride or 9 contribute towards a substantial change in existing sources of chloride in the affected environment. 10 Maintenance activities would not be expected to cause any substantial change in chloride such that 11 any long-term water quality degradation would occur, thus, beneficial uses would not be adversely 12 affected anywhere in the affected environment.
- *NEPA Effects:* In summary, relative to the No Action Alternative (ELT and LLT), Alternative 2D
   would not result in substantially increased chloride concentrations in the Delta on a long-term
   average that would result in adverse effects on the municipal and industrial water supply beneficial
   use, or any other beneficial use. Additional exceedance of the 150 mg/L and 250 mg/L objectives is
   not expected, and substantial long-term degradation is not expected that would result in adverse
   effects on the municipal and industrial water supply beneficial use, or any other beneficial use.
   Based on these findings, this effect is determined to not be adverse.
- *CEQA Conclusion:* Chloride is not a constituent of concern in the Sacramento River watershed
   upstream of the Delta, thus river flow rate and reservoir storage reductions that would occur under
   Alternative 2D relative to Existing Conditions, would not be expected to result in a substantial
   adverse change in chloride levels. Additionally, relative to Existing Conditions, Alternative 2D would
   not result in reductions in river flow rates (i.e., less dilution) or increased chloride loading such that
   there would be any substantial increase in chloride concentrations upstream of the Delta in the San
   Joaquin River watershed.
- Relative to Existing Conditions, Alternative 2D would not result in substantially increased chloride
  concentrations in the Delta on a long-term average basis that would result in adverse effects on the
  municipal and industrial water supply beneficial use. Additional exceedance of the 150 mg/L and
  250 mg/L objectives is not expected, and substantial long-term degradation is not expected that
  would result in adverse effects on the municipal and industrial water supply beneficial use.
- Chloride concentrations would be reduced under Alternative 2D in water exported from the Delta to
   the SWP/CVP Export Service Areas thus reflecting a potential improvement to chloride loading in
   the lower San Joaquin River.
- 35 Chloride is not a bioaccumulative constituent, thus any increased concentrations under the
- 36 Alternative 2D would not result in substantial chloride bioaccumulation impacts on aquatic life or
- humans. Alternative 2D maintenance would not result in any substantial changes in chloride
- 38 concentration upstream of the Delta or in the SWP/CVP Export Service Areas
- 39 Based on these findings, this impact is determined to be less than significant. No mitigation is
- 40 required. Despite the fact that no mitigation is required, DWR proposed to further reduce any 41 impacts by implementing Mitigation Measure WO 76
- 41 impacts by implementing Mitigation Measure WQ-7e.

### Mitigation Measure WQ-7e: Implement Terms of the Contra Costa Water District Settlement Agreement

### Impact WQ-8: Effects on Chloride Concentrations Resulting from Implementation of Environmental Commitments 3, 4, 6–12, 15, and 16

5 **NEPA Effects:** The implementation of Environmental Commitments 3, 4, 6–12, 15, and 16 under 6 Alternative 2D would present no new direct sources of chloride to the affected environment, 7 including areas Upstream of the Delta, within the Plan Area, and the SWP/CVP Export Service Areas. 8 Consequently, as they pertain to chloride, implementation of these Environmental Commitments 9 would not be expected to adversely affect any of the beneficial uses of the affected environment. 10 Moreover, some habitat restoration activities would occur on lands within the Delta currently used for irrigated agriculture. The potential reduction in irrigated lands within the Delta may result in 11 12 reduced discharges of agricultural field drainage with elevated chloride concentrations, which 13 would be considered an improvement relative to the No Action Alternative (ELT and LLT). 14 Therefore, the effects on chloride from implementing Environmental Commitments 3, 4, 6–12, 15, 15 and 16 are considered to be not adverse.

*CEQA Conclusion*: Implementation of the Environmental Commitments 3, 4, 6–12, 15, and 16 under
 Alternative 2D would not present new or substantially changed sources of chloride to the affected
 environment upstream of the Delta, within Delta, or in the SWP/CVP Export Service Areas.
 Replacement of irrigated agricultural land uses in the Delta with habitat restoration may result in
 some reduction in discharge of agricultural field drainage with elevated chloride concentrations,
 thus resulting in improved water quality conditions. Based on these findings, this impact is
 considered to be less than significant. No mitigation is required.

### Impact WQ-9: Effects on Dissolved Oxygen Resulting from Facilities Operations and Maintenance

25 As described in detail for Alternative 4 (see Section 8.3.3.9), DO levels are primarily affected by 26 water temperature, flow velocity, turbulence, amounts of oxygen demanding substances present 27 (e.g., ammonia, organics), and rates of photosynthesis (which is influenced by nutrient levels), 28 respiration, and decomposition. Water temperature and salinity affect the maximum DO saturation 29 level (i.e., the highest amount of oxygen the water can dissolve). Flow velocity affects the turbulence 30 and re-aeration of the water (i.e., the rate at which oxygen from the atmosphere can be dissolved in 31 water). High nutrient content can support aquatic plant and algae growth, which in turn generates 32 oxygen through photosynthesis and consumes oxygen through respiration and decomposition.

33 As described for Alternative 4, amounts of oxygen demanding substances present (e.g., ammonia, 34 organics) in the reservoirs and rivers upstream of the Delta, rates of photosynthesis (which is 35 influenced by nutrient levels/loading), and respiration and decomposition of aquatic life is not 36 expected to change sufficiently under Alternative 2D (ELT and LLT) to substantially alter DO levels 37 relative to Existing Conditions or the No Action Alternative (ELT and LLT). Further, the rivers 38 upstream of the Delta are well oxygenated and experience periods of supersaturation (i.e., when DO 39 level exceeds the saturation concentration). Because these are large, turbulent rivers, any reduced 40 DO saturation level that would be caused by an increase in temperature under Alternative 2D would 41 not be expected to cause DO levels to be outside of the range seen historically. Flow changes that 42 would occur under Alternative 2D would not be expected to have substantial effects on river DO 43 levels; likely, the changes would be immeasurable. This is because sufficient turbulence and

- 1 interaction of river water with the atmosphere would continue to occur to maintain water
- 2 saturation levels (due to these factors) at levels similar to that of Existing Conditions and the No
- 3 Action Alternative (ELT and LLT).

4 Also as described for Alternative 4, salinity changes would generally have relatively minor effects on 5 Delta DO levels. Further, the relative degree of tidal exchange of flows and turbulence, which 6 contributes to exposure of Delta waters to the atmosphere for reaeration, would not be expected to 7 substantially change relative to Existing Conditions or the No Action Alternative (ELT and LLT), such 8 that these factors would reduce Delta DO levels below objectives or levels that protect beneficial 9 uses. Similarly, increased temperature under Alternative 2D (ELT and LLT), which would be due to 10 climate change, would generally have relatively minor effects on Delta DO levels, relative to Existing 11 Conditions.

- 12 Similar to Alternative 4, flows in the San Joaquin River at Stockton were evaluated under Alternative 13 2D and are shown in Figure 8-65b. The figure shows that while flows do would change somewhat, 14 they are would generally be within the range of flows seen under Existing Conditions and the No 15 Action Alternative. Reports indicate that the aeration facility performs adequately under the range 16 of flows from 250–1,000 cfs (ICF International 2010). Based on the above, the expected changes in 17 flows in the San Joaquin River at Stockton are not expected to substantially move the point of 18 minimum DO, and therefore the aeration facility will would likely still be located appropriately to 19 keep DO levels above Basin Plan objectives.
- 20 Overall, assuming continued operation of the aerators, the alternative is not expected to have a 21 substantial impact adverse effect on DO in the Deep Water Ship Channel. It is expected that DO levels 22 in the Deep Water Ship Channel, which is CWA Section 303(d) listed as impaired due to low DO, 23 would remain similar to those under Existing Conditions and the No Action Alternative (ELT and 24 LLT) or improve as TMDL-required studies are completed and actions are implemented to improve 25 DO levels. DO levels in other Clean Water Act Section 303(d)-listed waterways would not be 26 expected to change relative to Existing Conditions or the No Action Alternative (ELT and LLT), as the 27 circulation of flows, tidal flow exchange, and re-aeration would continue to occur.
- 28 In the SWP/CVP Export Service Areas, the primary factor that would affect DO in the conveyance 29 channels and ultimately the receiving reservoirs would be changes in the levels of nutrients and 30 oxygen-demanding substances and DO levels in the exported water. Because the biochemical oxygen 31 demand of the exported water would not be expected to substantially differ from that under Existing 32 Conditions or the No Action Alternative (ELT and LLT) due to water quality regulations, canal 33 turbulence and exposure of the water to the atmosphere and the algal communities that exist within 34 the canals would establish an equilibrium for DO levels within the canals. The same would occur in 35 downstream reservoirs.
- 36 *NEPA Effects:* Because DO levels are not expected to change substantially relative to the No Action
   37 Alternative (ELT and LLT), the effects on DO from implementing Alternative 2D (ELT and LLT) are
   38 determined to not be adverse.
- *CEQA Conclusion:* The effects of Alternative 2D on DO levels in surface waters upstream of the Delta,
   in the Delta, and in the SWP/CVP Export Service Areas relative to Existing Conditions would be
   similar to those described for Alternative 4 (see Section 8.3.3.9). Reservoir storage reductions that
   would occur under Alternative 2D, relative to Existing Conditions, would not be expected to result in
   a substantial adverse change in DO levels in the reservoirs, because oxygen sources (surface water
   aeration, aerated inflows, vertical mixing) would remain. Similarly, river flow rate reductions would

- 1 not be expected to result in a substantial adverse change in DO levels in the rivers upstream of the
- 2 Delta, given that mean monthly flows would remain within the ranges historically seen under
- 3 Existing Conditions and the affected river are large and turbulent. Any reduced DO saturation level
- 4 that may be caused by increased water temperature would not be expected to cause DO levels to be 5 outside of the range seen historically. Finally, amounts of oxygen demanding substances and salinity 6 would not be expected to change sufficiently to affect DO levels.
- 7 It is expected there would be no substantial change in Delta DO levels in response to a shift in the
- 8 Delta source water percentages under this alternative or substantial degradation of these water
- 9 bodies, with regard to DO. DO levels would be affected by nutrient loading, which the state regulates
- 10 the discharges of, and this loading would not be expected to lower DO levels relative to Existing 11 Conditions based on historical DO levels. Further, the anticipated changes in salinity would have relatively minor effects on DO levels, and tidal exchange, which contribute to the reaeration of Delta 12
- 13 waters would not be expected to change substantially.
- 14 There is not expected to be substantial, if even measurable, changes in DO levels in the SWP/CVP
- 15 Export Service Areas waters, relative to Existing Conditions. Because the biochemical oxygen
- 16 demand of the exported water would not be expected to substantially differ from that under Existing
- 17 Conditions (due to water quality regulations), canal turbulence and exposure of the water to the
- 18 atmosphere and the algal communities that exist within the canals would establish an equilibrium
- 19 for DO levels within the canals. The same would occur in downstream reservoirs.
- 20 Therefore, this alternative is not expected to cause additional exceedance of applicable water quality 21 objectives by frequency, magnitude, and geographic extent that would result in significant impacts 22 on any beneficial uses within affected water bodies. Because no substantial changes in DO levels are 23 expected, long-term water quality degradation would not be expected to occur, and, thus, beneficial 24 uses would not be adversely affected. Various Delta waterways are CWA Section 303(d)-listed for 25 low DO, but because no substantial decreases in DO levels would be expected, greater degradation 26 and DO-related impairment of these areas would not be expected. Based on these findings, this 27 impact would be less than significant. No mitigation is required.

#### 28 Impact WO-10: Effects on Dissolved Oxygen Resulting from Implementation of Environmental 29 Commitments 3, 4, 6-12, 15, and 16

- 30 **NEPA Effects:** Environmental Commitments 3, 4, and 6–11 would involve habitat restoration 31 actions. The increased habitat provided by these Environmental Commitments could contribute to 32 an increased biochemical or sediment demand, through contribution of organic carbon and plants 33 decaying. However, the areal extent of new habitat would be small relative to existing and No Action 34 Alternative habitat areas, and similar habitat existing in the Delta is not identified as contributing to 35 adverse DO conditions. The remaining Environmental Commitments would not be expected to affect 36 DO levels because they are actions that do not affect the presence of oxygen-demanding substances. 37 Therefore, the effects on DO from implementing Environmental Commitments 3, 4, 6–12, 15, and 16 38 are determined to not be adverse.
- 39 **CEQA Conclusion:** It is expected that DO levels in the Upstream of the Delta Region, in the Plan Area, 40 or in the SWP/CVP Export Service Areas following implementation of Environmental Commitments 41 3, 4, 6–12, 15, and 16 under Alternative 2D would not be substantially different from existing DO 42 conditions, because these would contribute to a minimal, localized change in oxygen-demanding
- 43 substances associated with habitat restoration, if at all. Therefore, these Environmental
- 44 Commitments are not expected to cause additional exceedance of applicable water quality objectives

- 1 by frequency, magnitude, and geographic extent that would result in significant impacts on any
- 2 beneficial uses within affected water bodies. Because no substantial changes in DO levels would be
- 3 expected, long-term water quality degradation would not be expected, and, thus, beneficial uses
- 4 would not be adversely affected. Various Delta waterways are CWA Section 303(d)-listed for low
- 5 DO, but because no substantial decreases in DO levels would be expected, greater degradation and
- 6 impairment of these areas would not be expected. Based on these findings, this impact would be less
- 7 than significant. No mitigation is required.

### 8 Impact WQ-11: Effects on Electrical Conductivity Concentrations Resulting from Facilities 9 Operations and Maintenance

#### 10 Upstream of the Delta

11 The effects of Alternative 2D on EC levels in reservoirs and rivers upstream of the Delta would be 12 similar to those effects described for Alternative 4 (see Section 8.3.3.9). The extent of new urban 13 growth would be less in the ELT, thus discharges of EC-elevating parameters in runoff and 14 wastewater discharges to water bodies upstream of the Delta would be expected to be less than in 15 the LLT. However, the state is regulating point source discharges of EC-related parameters and 16 implementing a program to further decrease loading of EC-related parameters to tributaries. Based 17 on these considerations, and those described in Section 8.3.3.9, EC levels (highs, lows, typical 18 conditions) in the Sacramento River and its tributaries, the eastside tributaries, or their associated 19 reservoirs upstream of the Delta would not be expected to be outside the ranges occurring under 20 **Existing Conditions.** 

21 For the San Joaquin River, increases in EC levels under Alternative 2D could occur, but would be slightly less than those described for Alternative 4 (see Section 8.3.3.9). This is because the effects of 22 23 climate change on flows, which could affect dilution of high EC discharges, would be less in the ELT. 24 The implementation of the adopted TMDL for the San Joaquin River at Vernalis and the ongoing 25 development of the TMDL for the San Joaquin River upstream of Vernalis are expected to contribute 26 to improved EC levels. Based on these considerations, substantial changes in EC levels in the San 27 Joaquin River relative to Existing Conditions would not be expected to be of sufficient magnitude 28 and geographic extent that would result in adverse effects on any beneficial uses, or substantially 29 degrade the quality of these water bodies, with regard to EC.

#### 30 **Delta**

31 Initial review of modeling results indicated that Alternative 2D would potentially result in an 32 increase in the number of days the Bay-Delta WQCP EC objectives would be exceeded in the 33 Sacramento River at Emmaton, relative to Existing Conditions, and San Joaquin River at San Andreas 34 Landing and Prisoners Point, relative to both Existing Conditions and No Action Alternative (ELT) 35 (Appendix 8H, *Electrical Conductivity*, Table EC-26). To understand and interpret these results, 36 considerations must be made regarding uncertainty in the modeling and results from sensitivity 37 analyses. In addition, modeling results indicate there would be small increases in long-term monthly 38 average EC at modeled Suisun Marsh locations relative to Existing Conditions. These locations are 39 addressed in detail below At all other locations, the level of exceedance and modeled average EC 40 levels under the alternative was approximately equivalent or lower than under Existing Conditions 41 and the No Action Alternative (ELT).

#### 1 Sacramento River at Emmaton

2 Modeling results indicated that the Emmaton EC objective would be exceeded more often under

3 Alternative 2D than under Existing Conditions, but less often relative to the No Action Alternative

4 (ELT). The modeling results also indicated that increases in EC could cause substantial water quality 5 degradation in summer months of below normal, dry and critical water years. However, these

- 6 increases in exceedance of the objective and degradation are expected to be addressed via real-time
   7 operations, including real time management of the north Delta and south Delta intakes, as well as
- 8 Delta Cross Channel operation. Further discussion is provided below.
- 9 Modeling results indicated that the percentage of days the Emmaton EC objective would be
- exceeded for the entire period modeled (1976–1991) would increase from 6% under Existing
   Conditions to 7%; there would be a 5% decrease relative to the No Action Alternative (ELT), fr
- 11 Conditions to 7%; there would be a 5% decrease relative to the No Action Alternative (ELT), from 12 12% to 7% (Appendix 8H, *Electrical Conductivity*, Table EC-26). The percentage of days out of
- 13 compliance would increase from 11% under Existing Conditions to 15%; there would be a 6%
- 14 decrease relative to the No Action Alternative (ELT), from 21% to 15% (Appendix 8H, Table EC-26).
- 15 The comparison of the alternative to Existing Conditions reflects changes due both to operation of
- 16 the alternative as well as effects of sea level rise due to climate change. The comparison of the
- 17 alternative to the No Action Alternative (ELT) reflects changes in EC due solely to operations of the
- 18 alternative. Based on the comparison to the No Action Alternative (ELT), the alternative would not
- 19 contribute to additional exceedance of the EC objective at Emmaton.
- 20 The results of the EC modeling indicate there would be months with substantial degradation relative 21 to the No Action Alternative (ELT), particularly during the drought period modeled. Long-term 22 average EC levels at Emmaton would increase in the months of July through September by 3–7% for 23 the entire period modeled (1976–1991), and in the months of July and August by 4–29% during the 24 drought period modeled (1987–1991), relative to the No Action Alternative (ELT) (Appendix 8H, 25 *Electrical Conductivity*, Table EC-30). The largest increases in EC would occur in below normal, dry 26 and critical water year types. These periods of degradation are expected to be addressed via real-27 time operations. The level to which modeling output depicts degradation of water quality with 28 respect to EC is primarily a function of the modeling not being able to fully capture how the system 29 would be operated in real-time to minimize or avoid such degradation
- 30 Discussions with SWP operators indicated that real-time operations would ensure that the Bay-31 Delta WQCP EC objectives at Emmaton, applicable from April 1 through August 15, would be met. In 32 latter August and September, the Threemile Slough standard in the North Delta Water Agency 33 Agreement and the Bay-Delta WQCP municipal and industrial objective at Rock Slough are in effect. 34 During this period of the year, the coordinated operations of the SWP/CVP system strives to meet 35 both standards in the most water-efficient method available to the CVP and SWP. Real-time 36 operation would result in less EC degradation than depicted by modeling output because in order to 37 comply with Bay-Delta WQCP objectives and the the North Delta Water Agency Agreement during 38 the summer period, operators could, for example, increase upstream reservoir releases for 39 necessary periods of time, reduce North Delta diversions, and/or close (short-term) the Delta Cross 40 Channel. These options as well as real-time and forecasted tides, winds and barometric pressure are 41 considered when the projects schedule daily operations, which the modeling does not fully capture.
- 42 Alternaltive 2D does not change the Bay-Delta WQCP objectives or the the North Delta Water Agency
- 43 Agreement which are primary drivers of operations and resulting water quality in the Sacramento
- 44 River at at Emmaton during late August and September. Therefore, the EC degradation at Emmaton
- 45 that would occur upon implementation of Alternative 2D would be lesser than that shown by the

- 1 modeling and would not be expected to differ substantially from that which would occur under the
- 2 No Project Alternative because the compliance targets are not changing due to Alternative 2D during
- 3 these months and real-time operations would achieve the compliance targets.
- The modeling results also show that in the remaining months there would be decreases in EC relative to the No Action Alternative (ELT) of 2–27% for the entire period modeled and 2–32% for
- the drought period modeled. These decreases would contribute to the long-term average EC levels
  decreasing by 10% for the entire period modeled and 9% for the drought period modeled (Appendix
- 8 8H, Table EC-30).

#### 9 San Joaquin River at San Andreas Landing

10 Alternative 2D is not expected to have adverse effects on EC in the San Joaquin River at San Andreas 11 Landing, relative to Existing Conditions and the No Action Alternative (ELT). Modeling results 12 estimated that the percentage of days the San Andreas Landing EC objective would be exceeded 13 would increase by <1% relative to Existing Conditions, and the percentage of days out of compliance 14 would increase from 1% under Existing Conditions to 2% (Appendix 8H, Electrical Conductivity, 15 Table EC-26). San Andreas Landing average EC would decrease 15% for the entire period modeled 16 and 12% during the drought period modeled, relative to Existing Conditions (Appendix 8H, Table 17 EC-30). Results relative to the No Action Alternative (ELT) were similar (Appendix 8H, Table EC-18 30). Sensitivity analyses performed for Alternative 4 Scenario H3 at the LLT indicate that many of 19 these exceedances are likely modeling artifacts, and the small number of remaining exceedances 20 would be small in magnitude, lasting only a few days, and could be addressed with real time 21 operations of the SWP and CVP (see Section 8.3.1.1. Models Used and Their Linkages, for a 22 description of real time operations of the SWP and CVP). These sensitivity analyses were only run at 23 the LLT, but it is expected that the findings can generally be extended to the ELT, because the factors 24 affecting salinity findings in the sensitivity analysis (e.g., modeling assumptions, physical 25 hydrodynamic mechanisms) are similar between the ELT and LLT (see Appendix 8H, Attachment 1).

#### 26 San Joaquin River at Prisoners Point

Modeling results indicated that the EC objective that applies to the San Joaquin River between Jersey
Point and Prisoners Point would be exceeded at Prisoners Point more often under Alternative 2D
than under Existing Conditions and the No Action Alternative (ELT). However, these exceedances
are expected to be able to be addressed via real-time operations, including real time management of
the north Delta and south Delta intakes, as well as Head of Old River Barrier management. Further
discussion is provided below.

33 Modeling results estimated that the percentage of days the Prisoners Point EC objective would be 34 exceeded would increase from 6% under Existing Conditions, or 2% under the No Action Alternative 35 (ELT), to 12%, and the percentage of days out of compliance with the EC objective would increase 36 from 10% under Existing Conditions, or 2% under the No Action Alternative (ELT), to 13% 37 (Appendix 8H, *Electrical Conductivity*, Table EC-26). The magnitude of the exceedances is estimated 38 to be very small—the objective is 440 µmhos/cm, and the EC during times of exceedance was 39 generally between 440 and 600 µmhos/cm—and the exceedances generally occurred in drier water 40 years (4 of the 5 years in which there were exceedances were dry water year type), when flows 41 would be lower (Appendix 8H, Figures EC-1 through EC-5). During these times, the EC in the San 42 Joaquin River at Vernalis is greater than in the Sacramento River entering the Delta, and is high 43 enough on its own to cause an exceedance of the Prisoners Point EC objective.

1 There are two main drivers of the increase in exceedances under the alternative: an increase in San 2 Joaquin River flow at Prisoners Point during April and May under the alternative, relative to Existing 3 Conditions and the No Action Alternative (ELT), and a reduction in the amount of Sacramento River 4 water moving past Prisoners Point under the alternative. The result is increased San Joaquin River 5 water at Prisoners Point, and a reduction in the dilution that the Sacramento River provides the 6 higher EC San Joaquin River. The increase in San Joaquin River flow at Prisoners Point is due to a 7 reduction in pumping from the south Delta under the alternative, as well as due to the presence of 8 the Head of Old River Barrier, which increases flow in the San Joaquin River downstream of Old 9 River by preventing flow from entering Old River. The reduction in Sacramento River water 10 influence is due to less pumping at the south Delta pumping plants (i.e., greater pumping draws 11 more Sacramento River water through the Delta).

12 Sensitivity analyses conducted for Alternative 4 Scenario H3 at the LLT indicated that if the Head of 13 Old River Barrier was open in April and May, exceedances would be reduced by about 5 percentage 14 points. These sensitivity analyses were only run at the LLT, but it is expected that the findings can 15 generally be extended to the ELT. Results of the sensitivity analyses indicate that the exceedances 16 are partly due also to operations of the alternative itself, perhaps due to Head of Old River Barrier 17 assumptions and south Delta export differences (see Appendix 8H, Attachment 1, for more 18 discussion of these sensitivity analyses). Appendix 8H, Attachment 2, contains a more detailed 19 assessment of the likelihood of these exceedances estimated via modeling adversely affecting 20 aquatic life beneficial uses. Specifically, Appendix 8H, Attachment 2, discusses whether these 21 exceedances might have indirect effects on striped bass spawning in the Delta, and concludes that 22 the high level of uncertainty precludes making a definitive determination for those alternatives. 23 Additionally, by adaptively managing the Head of Old River Barrier and the fraction of south Delta 24 versus north Delta diversions, EC levels at Prisoners Point would likely be decreased to a level that 25 would not adversely affect aquatic life beneficial uses.

#### 26 Suisun Marsh

27 For Suisun Marsh October–May is the period when Bay-Delta WQCP EC objectives for protection of 28 fish and wildlife apply. Modeling results indicate that average EC for the entire period modeled 29 would increase in the Sacramento River at Collinsville during the months of March and April relative 30 to Existing Conditions, by 0.1 mS/cm (Appendix 8H, *Electrical Conductivity*, Table EC-32). In 31 Montezuma Slough at National Steel, average EC levels would increase in March through May by 32 0.1 mS/cm (Appendix 8H, Table EC-33). There would be similarly small increases in long-term 33 average EC in the months of March through May in Montezuma Slough near Beldon's Landing, 34 Chadbourne Slough near Sunrise Duck Club, and Suisun Slough near Volanti Slough, ranging 0.1–0.3 35 mS/cm depending on month and location (Appendix 8H, Tables EC-34 through EC-36). Relative to 36 the No Action Alternative (ELT), the modeled long-term average EC under the alternative would be 37 similar or lower from October through May for these locations (Appendix 8H, Tables EC-32 through 38 EC-36).

The Suisun Marsh EC objectives are expressed as a monthly average of daily high tide EC, which does not have to be met if it can be demonstrated "equivalent or better protection will be provided at the location" (State Water Resources Control Board 2006:14). Long-term average EC increases relative to Existing Conditions may, or may not, contribute to adverse effects on beneficial uses, depending on how and when wetlands are flooded, soil leaching cycles, how agricultural use of water is managed, and future actions taken with respect to the Marsh. Given the Bay-Delta WQCP

45 narrative objective regarding "equivalent or better protection" in lieu of meeting specific numeric
- 1 objectives, the small increases in EC under Alternative 2D, relative to Existing Conditions, would not
- 2 be expected to adversely affect beneficial uses of Suisun Marsh. While Suisun Marsh is CWA Section
- 3 303(d) listed as impaired because of elevated EC, the potential increases in long-term average EC
- concentrations, relative to Existing Conditions, would not be expected to contribute to additional
   impairment, because the increase would be so small (<1 mS/cm) relative to the daily fluctuations in</li>
- 6 EC levels as to not be measurable and beneficial uses would not be adversely affected.
- Further, the EC changes in Suisun Marsh relative to Existing Conditions reflect the influence of both
  operations of the alternative and sea level rise due to climate change, whereas the changes relative
  to the No Action Alternative (ELT) are due solely to operations of the alternative. As described
  above, there would be no increase in the long-term average EC at modeled Suisun Marsh locations,
  and for some locations long-term average EC would decrease. Therefore, it is expected that this
  alternative would not contribute to exceedances of EC objectives or additional impairment of
- 13 beneficial uses, as affected by EC or other salinity-related parameters.
- 14The effects of Alternative 2D in the LLT in the Delta region, relative to Existing Conditions and the15No Action Alternative (LLT), would be expected to be similar to effects in the ELT. With greater16climate change and sea level rise, additional outflow may be required at certain times to prevent
- 17 increases in EC in the west Delta, but this requirement would not be due to the alternative.

#### 18 SWP/CVP Export Service Areas

- 19 Under Alternative 2D, at the Banks and Jones pumping plants, there would be no exceedance of the 20 Bay-Delta WOCP s 1,000 umhos/cm EC objective for the entire period modeled (Appendix 8H, 21 *Electrical Conductivity*, Table EC-27). Relative to Existing Conditions, average EC levels under 22 Alternative 2D would decrease 28–29% for the entire period modeled and 27% during the drought 23 period modeled (Appendix 8H, Table EC-30). Relative to the No Action Alternative (ELT), average EC 24 levels would similarly decrease, by 25–26% for the entire period modeled and 25% during the 25 drought period modeled (Appendix 8H, Table EC-30). Based on the decreases in long-term average 26 EC levels that would occur at the Banks and Jones pumping plants, Alternative 2D would not cause 27 degradation of water quality with respect to EC in the SWP/CVP Export Service Areas. Rather, 28 Alternative 2D would improve long-term average EC conditions in the SWP/CVP Export Service 29 Areas.
- Commensurate with the EC decrease in exported waters, an improvement in lower San Joaquin
  River average EC levels would be expected since EC in the lower San Joaquin River is, in part, related
  to irrigation water deliveries from the Delta. While the magnitude of this expected lower San
  Joaquin River improvement in EC is difficult to predict, the relative decrease in overall loading of ECelevating constituents to the Export Service Areas would likely alleviate or lessen any expected
  increase in EC at Vernalis related to decreased annual average San Joaquin River flows.
- The export area of the Delta is listed on the state's CWA Section 303(d) list as impaired due to elevated EC Alternative 2D would result in lower average EC levels relative to Existing Conditions and the No Action Alternative (ELT) and, thus, would not contribute to additional beneficial use impairment related to elevated EC in the SWP/CVP Export Service Areas waters.
- 40 The effects of Alternative 2D in the LLT in the SWP/CVP Export Service Areas, relative to Existing
- 41 Conditions and the No Action Alternative (LLT), would be expected to be very similar to effects in
- 42 the ELT. The difference in these timeframes that could contribute to EC differences between the ELT
- 43 and LLT is climate change and sea level rise, and thus would not be due to the alternative.

1 **NEPA Effects:** In summary, based on the results of the modeling and sensitivity analyses conducted, 2 it is unlikely that there would be increased frequency of exceedance of agricultural EC objectives in 3 the western, interior, or southern Delta. However, modeling results indicate that there could be 4 increased long-term and drought period average EC levels during the summer months that would 5 occur in the western Delta (i.e., in the Sacramento River at Emmaton) under Alternative 2D relative 6 to the No Action Alternative (ELT), that could contribute to adverse effects on the agricultural 7 beneficial uses. In addition, the increased frequency of exceedance of the San Joaquin River at 8 Prisoners Point EC objective could contribute to adverse effects on fish and wildlife beneficial uses 9 (specifically, indirect adverse effects on striped bass spawning), though there is a high degree of 10 uncertainty associated with this impact. Suisun Marsh is CWA Section 303(d) listed as impaired due 11 to elevated EC, but EC levels are not expected to increase under Alternative 2D, relative to the No 12 Action Alternative (ELT), and thus it is not expected to contribute to additional beneficial use 13 impairment. The increases in EC in the Sacramento River at Emmaton, particularly during summer 14 months of below normal, dry and critical water years, and the additional exceedances of water 15 quality objectives in the San Joaquin River at Prisoners Point constitute an adverse effect on water 16 quality. Mitigation Measure WQ-11 would be available to reduce these effects.

17 **CEQA** Conclusion: River flow rate and reservoir storage reductions that would occur under 18 Alternative 2D, relative to Existing Conditions, would not be expected to result in a substantial 19 adverse change in EC levels in the reservoirs and rivers upstream of the Delta, given that: changes in 20 the quality of watershed runoff and reservoir inflows would not be expected to occur in the future; 21 the state's regulation of point-source discharge effects on Delta salinity-elevating parameters and 22 the expected further regulation as salt management plans are developed; the salt-related TMDLs 23 adopted and being developed for the San Joaquin River; and the expected improvement in lower San 24 Joaquin River average EC levels commensurate with the lower EC of the irrigation water deliveries 25 from the Delta.

Relative to Existing Conditions, Alternative 2D would not result in any substantial increases in longterm average EC levels in the SWP/CVP Export Service Areas, and there would be no exceedance of
the Bay-Delta WQCP EC objective for this area of the Delta. Average EC levels for the entire period
modeled would decrease at both the Banks and Jones pumping plants and, thus, this alternative
would not contribute to additional beneficial use impairment related to elevated EC in the SWP/CVP
Export Service Areas waters. Rather, this alternative would improve long-term EC levels in the
SWP/CVP Export Service Areas, relative to Existing Conditions.

33 Further, relative to Existing Conditions, Alternative 2D would not result in substantial increases in 34 long-term average EC in Suisun Marsh. Thus, EC levels in Suisun Marsh are not expected to further 35 degrade existing EC levels and thus would not contribute additionally to adverse effects on the fish 36 and wildlife beneficial uses. Because EC is not bioaccumulative, any changes in long-term average EC 37 levels would not directly cause bioaccumulative problems in fish and wildlife. Suisun Marsh is CWA 38 Section 303(d) listed as impaired due to elevated EC, but EC levels are not expected to change 39 substantially under Alternative 2D, relative to Existing Conditions, and thus it is not expected that 40 they would contribute to additional beneficial use impairment.

In the Plan Area, Alternative 2D is not expected to result in an increase in the frequency with which
Bay-Delta WQCP EC objectives are exceeded, except for at the San Joaquin River at Prisoners Point
(fish and wildlife objective; 6% increase). The increased frequency of exceedance of the fish and
wildlife objective at Prisoners Point could contribute to adverse effects on aquatic life (specifically,
indirect adverse effects on striped bass spawning), though there is a high degree of uncertainty

associated with this impact. However, by adaptively managing the Head of Old River Barrier and the
 fraction of south Delta versus north Delta diversions, EC levels at Prisoners Point would likely be
 decreased to a level that would not adversely affect aquatic life beneficial uses.

4 In the Sacramento River at Emmaton, large monthly average increases in EC were modeled to occur 5 during the summer months of the drought period, and more generally in below normal, dry and 6 critical water year types. The increases in drought period average EC levels modeled could cause 7 substantial water quality degradation that would potentially contribute to adverse effects on the 8 agricultural beneficial uses in the western Delta. The comparison to Existing Conditions reflects 9 changes in EC due to both Alternative 2D operations and climate change/sea level rise. The adverse 10 effects expected to occur at Emmaton would be due in part to the effects of climate change/sea level 11 rise, and in part due to Alternative 2D operations. This is evidenced by the significant effects expected in the No Action Alternative (ELT) at Emmaton relative to Existing Conditions, as well as 12 13 the fact that a lesser level of adverse effects is expected at Emmaton under Alternative 2D relative to 14 the No Action Alternative (ELT). During summer of below normal, dry and critical water years, 15 additional flow in the Sacramento River at Emmaton would reduce or eliminate increases in EC. It is 16 expected that for July–August of below normal, dry and critical water years, real-time operations 17 that would include more precise management of upstream reservoir realeases on a daily basis and 18 less pumping from the north Delta intakes and greater reliance on south Delta intakes than that 19 modeled would allow for enough flow in the Sacramento River at Emmaton to reduce water quality 20 degradation to levels closer to the No Action Alternative that would not be expected to adversely 21 affect beneficial uses. Because EC is not bioaccumulative, the increases in long-term average EC 22 levels would not directly cause bioaccumulative problems in aquatic life or humans. The western Delta is CWA Section 303(d) listed for elevated EC and the increased EC degradation that was 23 24 modeled in the western Delta could make beneficial use impairment measurably worse. Based on 25 these findings, this impact in the Plan Area is considered to be significant. Implementation of 26 Mitigation Measure WQ-11 would be expected to reduce these effects to a less-than-significant level.

#### 27 Mitigation Measure WQ-11: Avoid or Minimize Reduced Water Quality Conditions

- 28 Please see Mitigation Measure WQ-11 under Impact WQ-11 in the discussion of Alternative 4A.
- Mitigation Measure WQ-11e: Adaptively Manage Diversions at the North and South Delta
   Intakes to Reduce or Eliminate Water Quality Degradation in Western Delta
- 31 Please see Mitigation Measure WQ-11e under Impact WQ-11 in the discussion of Alternative 4A.

# Mitigation Measure WQ-11f: Adaptively Manage Head of Old River Barrier and Diversions at the North and South Delta Intakes to Reduce or Eliminate Exceedances of the Bay-Delta WQCP Objective at Prisoners Point

35 Please see Mitigation Measure WQ-11f under Impact WQ-11 in the discussion of Alternative 4A.

#### Impact WQ-12: Effects on Electrical Conductivity Resulting from Implementation of Environmental Commitments 3, 4, 6–12, 15 and 16

- 38 **NEPA Effects:** The implementation of Environmental Commitments 3, 4, 6–12, 15, and 16 would
- 39 present no new direct sources of EC to the affected environment, including areas upstream of the
- 40 Delta, within the Delta region, and in the SWP/CVP Export Service Areas. As they pertain to EC,
- 41 implementation of these Environmental Commitments would not be expected to adversely affect

- 1 any of the beneficial uses of the affected environment. Moreover, some habitat restoration activities
- 2 would occur on lands within the Delta currently used for irrigated agriculture. Such replacement or
- 3 substitution of land use activity is not expected to result in new or increased sources of EC to the
- 4 Delta and, in fact, could decrease EC through elimination of high EC agricultural runoff.
- Environmental Commitment 4 would result in some tidal habitat restoration, however, the areal
  extent would be small relative to the existing and No Action Alternative tidal area and, thus not
  expected to appreciably affect the magnitude of daily tidal water exchange at the restoration areas
  or alter other hydrodynamic conditions in adjacent Delta channels that would result in measurable
  EC changes.
- In summary, implementation of the Environmental Commitments would not be expected to
  adversely affect EC levels in the affected environment and thus would not adversely affect beneficial
  uses or substantially degrade water quality with regard to EC within the affected environment.
  Therefore, the effects on EC from implementing Environmental Commitments 3, 4, 6–12, 15, and 16
  are determined to not be adverse.
- 15 CEQA Conclusion: Implementation of Environmental Commitments 3, 4, 6–12, 15, and 16 under 16 Alternative 2D would not present new or substantially changed sources of EC to the affected 17 environment. Thus, implementation of Environmental Commitments 3, 4, 6–12, 15, and 16 would 18 have negligible, if any, adverse effects on EC levels throughout the affected environment and would 19 not cause exceedance of applicable state or federal numeric or narrative water quality 20 objectives/criteria that would result in adverse effects on any beneficial uses within affected water 21 bodies. Further, implementation of Environmental Commitments 3, 4, 6–12, 15, and 16 would not 22 cause significant long-term water quality degradation such that there would be greater risk of 23 adverse effects on beneficial uses. Based on these findings, this impact is considered to be less than 24 significant. No mitigation is required.

### Impact WQ-13: Effects on Mercury Concentrations Resulting from Facilities Operations and Maintenance

#### 27 Upstream of the Delta

28 The effects of the Alternative 2D on mercury levels in surface waters upstream of the Delta relative 29 to Existing Conditions and the No Action Alternative (ELT and LLT) would be similar to those 30 described for Alternative 4 (see Section 8.3.3.9). This is because factors that affect mercury 31 concentrations in surface waters upstream of the Delta are similar under Alternatives 4 and 2D. The 32 changes in flow in the Sacramento River under Alternative 2D relative to Existing Conditions and the 33 No Action Alternative (ELT) would not be of the magnitude of storm flows, in which substantial 34 sediment-associated mercury is mobilized. Therefore, mercury loading should not be substantially 35 different due to changes in flow. In addition, even though they may be flow-affected, total mercury 36 concentrations remain well below criteria at upstream locations. Any negligible changes in mercury 37 concentrations that may occur in the water bodies of the affected environment located upstream of 38 the Delta would not be of frequency, magnitude, and geographic extent that would adversely affect 39 any beneficial uses or substantially degrade the quality of these water bodies as related to mercury. 40 Both waterborne methylmercury concentrations and largemouth bass fillet mercury concentrations 41 are expected to remain above guidance levels at upstream of Delta locations, but would not change 42 substantially because the anticipated changes in flow are not expected to substantially change 43 mercury loading relative to Existing Conditions or the No Action Alternative (ELT).

- 1 The upstream of Delta areas in the north will benefit from the implementation of the Cache Creek,
- 2 Sulfur Creek, Harley Gulch, and Clear Lake Mercury TMDLs and the State Water Board's Statewide
- 3 Mercury Control Program. These projects will target specific sources of mercury and methylation
- 4 upstream of the Delta and could result in net improvement to Delta mercury loading in the future.
- 5 The implementation of these projects could help to ensure that upstream of Delta environments will
- 6 not be substantially degraded for water quality with respect to mercury or methylmercury.
- 7 In the LLT, the Delta source water fractions may be different from those occurring in the ELT due to
- 8 changes in upstream hydrology and Delta hydrodynamics from additional climate change and sea
- 9 level rise. These effects would occur independent of the alternative and, thus, the alternative-specific
- 10 effects on mercury in the LLT are expected to be similar to those described above.
- 11 Delta
- 12 The effects of Alternative 2D on waterborne concentrations of mercury (Appendix 8I, Mercury, Table 13 I-17) and methylmercury (Appendix 8I, Table I-18), and fish tissue mercury concentrations for 14 largemouth bass fillet (Appendix 8I, Tables I-21a and I-21b) were evaluated for nine Delta locations.
- 15 Increases in long-term average mercury concentrations relative to Existing Conditions and the No 16 Action Alternative (ELT) would be very small, 0.3 ng/L or less. Also, use of assimilative capacity for 17 mercury relative to the 25 ng/L ecological threshold under Alternative 2D, relative to Existing 18 Conditions and the No Action Alternative (ELT), would be very low, approximately 2% or less, as a 19 long-term average, for all Delta locations (Appendix 8I, Mercury, Table I-24). These concentration 20 changes and small changes in assimilative capacity for mercury are not expected to result in adverse 21 (or positive) effects to beneficial uses.
- 22 Changes in methylmercury concentrations in water also are expected to be very small. The greatest 23 annual average methylmercury concentration under Alternative 2D would be 0.166 ng/L for the San 24 Joaquin River at Buckley Cove, for the drought period modeled, which would be slightly higher than 25 Existing Conditions (0.161 ng/L) and slightly lower than the No Action Alternative (ELT) (0.168 26 ng/L) (Appendix 8I, Mercury, Table I-18). All methylmercury concentrations in water were 27 estimated to exceed the TMDL guidance objective of 0.06 ng/L under Existing Conditions and, 28 therefore, no assimilative capacity exists.
- 29 Fish tissue estimates for largemouth bass fillet show small or no increases in mercury 30
- concentrations relative to Existing Conditions and the No Action Alternative (ELT) based on long-
- 31 term annual average concentrations for mercury at the Delta locations (Appendix 8I, Mercury,
- 32 Tables I-21a and I-21b). Concentrations expected for Alternative 2D, with Equation 1, show 33 increases of 7% or less, relative to Existing Conditions and the No Action Alternative (ELT), in all
- 34 years (Appendix 8I, Table I-21a). Concentrations expected with Equation 2 show increases of 10%
- 35 or less relative to Existing Conditions and the No Action Alternative (ELT) in all years (Appendix 8I,
- 36 Table I-21b).
- 37 Because the increases are relatively small, and it is not evident that substantive increases are
- 38 expected at numerous locations throughout the Delta, these changes are expected to be within the
- 39 uncertainty inherent in the modeling approach, and would likely not be measurable in the
- 40 environment. See Appendix 8I, Mercury, for a complete discussion of the uncertainty associated with
- 41 the fish tissue estimates. Briefly, the bioaccumulation models contain multiple sources of
- 42 uncertainty associated with their development. These are related to: analytical variability; temporal
- 43 and/or seasonal variability in Delta source water concentrations of merthylmercury;

- 1 interconversion of mercury species (i.e., the non-conservative nature of methylmercury as a
- 2 modeled constituent); and limited sample size (both in number of fish and time span over which the
- 3 measurements were made), among others. Although there is considerable uncertainty in the models
- 4 used, the results serve as a reasonable approximations of a very complex process. Considering the
- 5 uncertainty, small (i.e., <20–25%) increases or decreases in modeled fish tissue mercury
- concentrations at a low number of Delta locations (i.e., 2–3) should be interpreted to be within the
   uncertainty of the overall approach, and not predictive of actual adverse effects. Larger increases, or
- 8 increases evident throughout the Delta, can be interpreted as more reliable indicators of potential
- 9 adverse effects.
- In the LLT, the Delta source water fractions may be different from those occurring in the ELT due to
   changes in upstream hydrology and Delta hydrodynamics from additional climate change and sea
   level rise. These effects would occur independent of the alternative and, thus, the alternative-specific
   effects on mercury in the LLT are expected to be similar to those described above.

#### 14 SWP/CVP Export Service Areas

15The analysis of mercury and methylmercury in the SWP/CVP Export Service Areas was based on16concentrations estimated at the Banks and Jones pumping plants. Both waterborne total and17methylmercury concentrations for Alternative 2D at the Jones and Banks pumping plants would be18lower than Existing Conditions and the No Action Alternative (ELT) (Appendix 8I, Mercury, Tables I-1917 and I-18). Therefore, there would be increased assimilative capacity for mercury at these

20 locations (Appendix 8I, Table I-24).

21 The largest improvements in largemouth bass tissue mercury concentrations and Exceedance 22 Quotients ([EQs]; modeled tissue divided by TMDL guidance concentration) for Alternative 2D, 23 relative to Existing Conditions and the No Action Alternative (ELT) at any location within the Delta 24 are expected for the Banks and Jones pumping plants export pump locations. Concentrations 25 expected for Alternative 2D at the export pump locations with Equation 1 in all years show 26 decreases relative to Existing Conditions (10% to 12%) and relative to the No Action Alternative 27 (ELT) (11% to 13%) (Appendix 8I, Mercury, Table I-21a). Concentrations expected for Alternative 28 2D at the export pump locations with Equation 2 in all years show decreases relative to Existing 29 Conditions (14% to 17%) and relative to the No Action Alternative (ELT) (15% to 18%) (Appendix 30 8I, Table I-21b).

In the LLT, the Delta source water fractions may be different from those occurring in the ELT due to
 changes in upstream hydrology and Delta hydrodynamics from additional climate change and sea
 level rise. These effects would occur independent of the alternative and, thus, the alternative-specific
 effects on mercury in the LLT are expected to be similar to those described above.

35 NEPA Effects: Based on the above discussion, Alternative 2D would not cause concentrations of 36 mercury and methylmercury in water and fish tissue in the affected environment to be substantially 37 different from the No Action Alternative (ELT and LLT) and, thus, would not cause additional 38 exceedance of applicable water quality objectives/criteria by frequency, magnitude, and geographic 39 extent that would cause adverse effects on any beneficial uses of waters in the affected environment. 40 Because mercury concentrations are not expected to increase substantially, no long-term water 41 quality degradation is expected to occur and, thus, no adverse effects to beneficial uses would occur. 42 Because any increases in mercury or methylmercury concentrations are not likely to be measurable, 43 changes in mercury concentrations or fish tissue mercury concentrations would not make any 44 existing mercury-related impairment measurably worse. In comparison to the No Action Alternative (ELT and LLT), Alternative 2D would not be expected to increase levels of mercury by frequency,
 magnitude, and geographic extent such that the affected environment would be expected to have
 measurably higher body burdens of mercury in aquatic organisms, thereby substantially increasing
 the health risks to wildlife (including fish) or humans consuming those organisms. Based on these
 findings, the effects of Alternative 2D on mercury in the affected environment are considered to be
 not adverse.

*CEQA Conclusion*: Under Alternative 2D, greater water demands and climate change would alter the
magnitude and timing of reservoir releases and river flows upstream of the Delta in the Sacramento
River watershed and eastside tributaries, relative to Existing Conditions. Concentrations of mercury
and methylmercury upstream of the Delta would not be substantially different relative to Existing
Conditions due to the lack of important relationships between mercury/methylmercury
concentrations and flow for the major rivers.

Methylmercury concentrations exceed criteria at all locations in the Delta and no assimilative
capacity exists. However, monthly average waterborne concentrations of total and methylmercury,
over the period of record under Alternative 2D would be very similar to Existing Conditions.
Similarly, estimates of fish tissue mercury concentrations show small differences would occur
among sites for Alternative 2D as compared to Existing Conditions for Delta sites.

Assessment of effects of mercury in the SWP/CVP Export Service Areas were based on effects on
 mercury concentrations and fish tissue mercury concentrations at the Banks and Jones pumping
 plants. The Banks and Jones pumping plants are expected to show increased assimilative capacity
 for waterborne mercury and decreased fish tissue concentrations of mercury for Alternative 2D, as
 compared to Existing Conditions.

23 As such, Alternative 2D is expected to cause additional exceedance of applicable water quality 24 objectives/criteria by frequency, magnitude, and geographic extent that would cause adverse effects 25 on any beneficial uses of waters in the affected environment. Because mercury concentrations are 26 not expected to increase substantially, no long-term water quality degradation is expected to occur 27 and, thus, no adverse effects to beneficial uses would occur. Because any increases in mercury or 28 methylmercury concentrations are not likely to be measurable, changes in mercury concentrations 29 or fish tissue mercury concentrations would not make any existing mercury-related impairment 30 measurably worse. In comparison to Existing Conditions, Alternative 2D would not increase levels of 31 mercury by frequency, magnitude, and geographic extent such that the affected environment would 32 be expected to have measurably higher body burdens of mercury in aquatic organisms, thereby 33 substantially increasing the health risks to wildlife (including fish) or humans consuming those 34 organisms. Based on these findings, this impact is considered to be less than significant. No 35 mitigation is required.

### Impact WQ-14: Effects on Mercury Concentrations Resulting from Implementation of Environmental Commitments 3, 4, 6-12, 15, and 16

NEPA Effects: The potential types of effects on mercury resulting from implementation of the
 Environmental Commitments under Alternative 2D would be generally similar to those described
 under Alternative 4 (see Section 8.3.3.9). However, the magnitude of effects on mercury and
 methylmercury at locations upstream of the Delta, in the Delta, and the SWP/CVP Export Service
 Areas related to habitat restoration would be considerably lower than described for Alternative 4.
 This is because the amount of habitat restoration to be implemented under Alternative 2D would be

44 very low compared to the total proposed restoration area that would be implemented under

1 Alternative 4. The small amount of habitat restoration to be implemented under Alternative 2D may 2 occur on lands in the Delta formerly used for irrigated agriculture. Habitat restoration proposed 3 under Alternative 2D has the potential to increase water residence times and increase accumulation 4 of organic sediments that are known to enhance methylmercury bioaccumulation in biota in the 5 vicinity of the restored habitat areas. Design of restoration sites would be guided by Environmental 6 Commitment 12, which requires development of site-specific mercury management plans as 7 restoration actions are implemented. The effectiveness of minimization and mitigation actions 8 implemented according to the mercury management plans is not known at this time, although the 9 potential to reduce methylmercury concentrations exists based on current research. Although 10 Environmental Commitment 12 would be implemented with the goal to reduce this potential effect, 11 there remain uncertainties related to site-specific restoration conditions and the potential for 12 increases in methylmercury concentrations in the Delta in the vicinity of the restored areas. 13 Therefore, the effect of Environmental Commitments 3, 4, 6–12, 15, and 16 on mercury and 14 methylmercury is considered to be adverse.

15 **CEQA** Conclusion: There would be no substantial, long-term increase in mercury or methylmercury 16 concentrations or loads in the rivers and reservoirs upstream of the Delta or the waters exported to 17 the SWP/CVP Export Service Areas due to implementation of Environmental Commitments 3, 4, 6– 18 12, 15, and 16 relative to Existing Conditions. However, in the Delta, due to the small amount of tidal 19 restoration areas proposed, relative to Existing Conditions, uptake of mercury from water and/or 20 methylation of inorganic mercury may increase in localized areas as part of the creation of new, 21 marshy, shallow, or organic-rich restoration areas. Although not quantifiable, on a local level, 22 increases in methylmercury concentrations may be measurable. Methylmercury is CWA Section 23 303(d)-listed within the affected environment, and therefore any potential measurable increase in 24 methylmercury concentrations would make existing mercury-related impairment measurably 25 worse. Because mercury is bioaccumulative, increases in water-borne mercury or methylmercury 26 that could occur in some areas could bioaccumulate to somewhat greater levels in aquatic organisms 27 and would, in turn, pose health risks to fish, wildlife, or humans. Design of restoration sites would be 28 guided by Environmental Commitment 12, which requires development of site-specific mercury 29 management plans as restoration actions are implemented. The effectiveness of minimization and 30 mitigation actions implemented according to the mercury management plans is not known at this 31 time, although the potential to reduce methylmercury concentrations exists based on current 32 research. Although Environmental Commitment 12 would be implemented with the goal to reduce 33 this potential effect, the uncertainties related to site specific restoration conditions and the potential 34 for increases in methylmercury concentrations in the Delta result in this potential impact being 35 considered significant. No mitigation measures would be available until specific restoration actions 36 are proposed. Therefore, this impact is considered significant and unavoidable.

### Impact WQ-15: Effects on Nitrate Concentrations Resulting from Facilities Operations and Maintenance

#### 39 Upstream of the Delta

40 As described for Alternative 4 (in Section 8.3.3.9), nitrate levels in the major rivers (Sacramento,

41 Feather, American) are low, generally due to ample dilution available in the reservoirs and rivers

42 relative to the magnitude of the point and non-point source discharges, and there is no correlation

- 43 between historical water year average nitrate concentrations and water year average flow in the
- 44 Sacramento River at Freeport. Consequently, any modified reservoir operations and subsequent
- 45 changes in river flows under Alternative 2D, relative to Existing Conditions or the No Action

- Alternative (ELT), are expected to have negligible, if any, effects on average reservoir and river
   nitrate-N concentrations in the Sacramento River watershed upstream of the Delta.
- 3 In the San Joaquin River watershed, nitrate concentrations are higher than in the Sacramento River
- 4 watershed, owing to use of nitrate based fertilizers throughout the lower watershed. The correlation
- between historical water year average nitrate concentrations and water year average flow in the San
   Joaquin River at Vernalis is a weak inverse relationship—that is, generally higher flows result in
- Joaquin River at vernans is a weak inverse relationship that is, generally higher hows result in
   lower nitrate concentrations, while low flows result in higher nitrate concentrations (linear
- 8 regression r<sup>2</sup>=0.49; Figure 2 in Appendix 8J, *Nitrate*). Under Alternative 2D, long-term average flows
- 9 at Vernalis would decrease an estimated 1% relative to Existing Conditions and would remain
- 10 virtually the same relative to the No Action Alternative (ELT). Given the relatively small decreases in
- flows and the weak correlation between nitrate and flows in the San Joaquin River, it is expected
- 12 that nitrate concentrations in the San Joaquin River would be minimally affected, if at all, by
- 13 anticipated changes in flow rates under the No Action Alternative (ELT).
- In the LLT, the Delta source water fractions may be different from those occurring in the ELT due to
  changes in upstream hydrology and Delta hydrodynamics from additional climate change and sea
  level rise. These effects would occur independent of the alternative and, thus, the alternative-specific
  effects on nitrate in the LLT are expected to be similar to those described above.
- 18 Any negligible changes in nitrate concentrations that may occur under Alternative 2D in the water
- bodies of the affected environment located upstream of the Delta would not be of frequency,
- 20 magnitude and geographic extent that would adversely affect any beneficial uses or substantially
- 21 degrade the quality of these water bodies, with regard to nitrate.

#### 22 **Delta**

- 23 Mass balance calculations indicate that under Alternative 2D, relative to Existing Conditions and the 24 No Action Alternative (ELT), nitrate concentrations throughout the Delta are anticipated to remain 25 low (<1.4 mg/L-N) relative to adopted objectives (Appendix 8J, Nitrate, Table 34). Although changes 26 at specific Delta locations and for specific months may be substantial on a relative basis (Appendix 27 8J, Table 39), the absolute concentration of nitrate in Delta waters would remain low (<1.4 mg/L-N) 28 in relation to the drinking water MCL of 10 mg/L-N, as well as all other thresholds (see Nitrate 29 under Section 8.3.1.7, Constituent-Specific Considerations Used in the Assessment). Long-term average 30 nitrate concentrations are anticipated to remain below 1 mg/L-N at all 11 Delta assessment 31 locations except the San Joaquin River at Buckley Cove, where long-term average concentrations 32 would be somewhat above 1 mg/L-N. Nevertheless, at this location, long-term average nitrate 33 concentrations would be somewhat reduced under Alternative 2D relative to Existing Conditions, 34 and slightly increased relative to the No Action Alternative (ELT). No additional exceedances of the 35 MCL are anticipated at any location under Alternative 2D (Appendix 8J, Table 34).
- Use of assimilative capacity relative to the drinking water MCL of 10 mg/L-N under Alternative 2D
  would be low or negligible (i.e., ≤4%) in comparison to both Existing Conditions and the No Action
  Alternative (ELT), for all locations and months, for all modeled years (1976–1991), and for the
  drought period (1987–1991) (Appendix 8J, *Nitrate*, Table 40).
- 40 As described for Alternative 4 (see Section 8.3.3.9), actual nitrate concentrations would likely be
- 41 higher than the modeling results indicate in certain locations under Alternative 2D. This is the mass
- 42 balance modeling does not account for contributions from the SRWTP, which would be
- 43 implementing nitrification/partial denitrification, or Delta wastewater treatment plant dischargers

- 1 that practice nitrification, but not denitrification. However, for the reasons described for Alternative
- 2 4, any increases in nitrate concentrations that may occur at certain locations within the Delta under
- 3 Alternative 2D would not be of frequency, magnitude and geographic extent that would adversely
- 4 affect any beneficial uses or substantially degrade the water quality at these locations, with regard
- 5 to nitrate.
- In the LLT, the Delta source water fractions may be different from those occurring in the ELT due to
   changes in upstream hydrology and Delta hydrodynamics from additional climate change and sea
- 8 level rise. These effects would occur independent of the alternative and, thus, the alternative-specific
- 9 effects on nitrate in the LLT are expected to be similar to those described above.

#### 10 SWP/CVP Export Service Areas

- Assessment of effects of Alternative 2D on nitrate in the SWP/CVP Export Service Areas is based on effects on nitrate at the Banks and Jones pumping plants. Results of the mass balance calculations indicate that relative to Existing Conditions and the No Action Alternative (ELT), nitrate concentrations at Banks and Jones pumping plants under Alternative 2D are anticipated to decrease on a long-term average annual basis by 34% at the Banks pumping plant and 36% at the Jones pumping plant (Appendix 8J, *Nitrate*, Table 39). During the late summer, particularly in the drought
- 17 period assessed, concentrations are expected to increase, but the absolute value of these changes 18 (i.e., in mg/L-N) would be small. Additionally, given the many factors that contribute to potential 19 algal blooms in the SWP and CVP canals within the Export Service Areas, and the lack of studies that 20 have shown a direct relationship between nutrient concentrations in the canals and reservoirs and 21 problematic algal blooms in these water bodies, there is no basis to conclude that these small (i.e., 22 generally <0.2 mg/L-N), seasonal increases in nitrate concentrations would increase the potential 23 for problem algal blooms in the SWP/CVP Export Service Areas. No additional exceedances of the 24 MCL are anticipated under Alternative 2D relative to Existing Conditions and the No Action 25 Alternative (ELT) (Appendix 8J, Table 34). On a monthly average basis and on a long-term annual
- average basis, for all modeled years and for the drought period only, use of assimilative capacity
   available under Existing Conditions and the No Action Alternative (ELT), relative to the 10 mg/L-N
   MCL, would be negligible (≤2%) for both Banks and Jones pumping plants (Appendix 8J, Table 38).
- In the LLT, the Delta source water fractions may be different from those occurring in the ELT due to
   changes in upstream hydrology and Delta hydrodynamics from additional climate change and sea
   level rise. These effects would occur independent of the alternative and, thus, the alternative-specific
   effects on nitrate in the LLT are expected to be similar to those described above.
- Any increases in nitrate concentrations that may occur in water exported via Banks and Jones
   pumping plants are not expected to result in adverse effects to beneficial uses or substantially
   degrade the quality of exported water, with regard to nitrate.
- 36 **NEPA Effects:** Modified reservoir operations and subsequent changes in river flows under 37 Alternative 2D, relative to the No Action Alternative (ELT and LLT), are expected to have negligible, 38 if any, effects on reservoir and river nitrate concentrations upstream of Freeport in the Sacramento 39 River watershed and upstream of the Delta in the San Joaquin River watershed. In the Delta, nitrate 40 concentrations throughout the Delta are anticipated to remain low (<1.4 mg/L-N) relative to 41 adopted objectives. No additional exceedances of the 10 mg/L-N MCL are anticipated at any Delta 42 location, and use of assimilative capacity available under the No Action Alternative, relative to the 43 drinking water MCL of 10 mg/L-N, would be low. Long-term average nitrate concentrations at Banks 44 and Jones pumping plants are anticipated to differ negligibly relative to the No Action Alternative

(ELT and LLT) and no additional exceedances of the 10 mg/L-N MCL are anticipated. Therefore, the
 effects on nitrate from implementing water conveyance facilities are considered to be not adverse.

3 **CEQA** Conclusion: Nitrate concentrations are generally low in the reservoirs and rivers of the 4 watersheds, owing to substantial dilution available for point sources and the lack of substantial 5 nonpoint sources of nitrate upstream of the SRWTP in the Sacramento River watershed, and in the 6 watersheds of the eastern tributaries (Cosumnes, Mokelumne, and Calaveras Rivers). Although 7 higher in the San Joaquin River watershed, nitrate concentrations are not well-correlated with flow 8 rates. Consequently, any modified reservoir operations and subsequent changes in river flows under 9 Alternative 2D, relative to Existing Conditions, are expected to have negligible, if any, effects on 10 reservoir and river nitrate concentrations upstream of Freeport in the Sacramento River watershed 11 and upstream of the Delta in the San Joaquin River watershed.

- In the Delta, results of the mass balance calculations indicate that under Alternative 2D, relative to
   Existing Conditions, nitrate concentrations throughout the Delta are anticipated to remain low (<1.4</li>
   mg/L-N) relative to adopted objectives. No additional exceedances of the 10 mg/L-N MCL are
   anticipated at any location, and use of assimilative capacity available under Existing Conditions,
   relative to the drinking water MCL of 10 mg/L-N, would be low or negligible (i.e., ≤4%) for virtually
   all locations and months.
- Assessment of effects of nitrate in the SWP/CVP Export Service Areas is based on effects on nitrate
   concentrations at the Banks and Jones pumping plants. Results of the mass balance calculations
   indicate that under Alternative 2D, relative to Existing Conditions, long-term average nitrate
   concentrations at Banks and Jones pumping plants are anticipated to change negligibly. No
   additional exceedances of the 10 mg/L-N MCL are anticipated, and use of assimilative capacity
   available under Existing Conditions, relative to the MCL would be negligible (i.e., ≤2%) for both
   Banks and Jones pumping plants for all months.
- 25 Based on the above, there would be no substantial, long-term increase in nitrate concentrations in 26 the rivers and reservoirs upstream of the Delta, in the Plan Area, or the SWP/CVP Export Service 27 Areas under Alternative 2D relative to Existing Conditions. As such, this alternative is not expected 28 to cause additional exceedance of applicable water quality objectives/criteria by frequency, 29 magnitude, and geographic extent that would cause adverse effects on any beneficial uses of waters 30 in the affected environment. Because nitrate concentrations are not expected to increase 31 substantially, no long-term water quality degradation is expected to occur and, thus, no adverse 32 effects to beneficial uses would occur. Nitrate is not CWA Section 303(d) listed within the affected 33 environment and thus any increases that may occur in some areas and months would not make any 34 existing nitrate-related impairment measurably worse because no such impairments currently exist. 35 Because nitrate is not bioaccumulative, increases that may occur in some areas and months would 36 not bioaccumulate to greater levels in aquatic organisms that would, in turn, pose substantial health 37 risks to fish, wildlife, or humans. Based on these findings, this impact is considered to be less than 38 significant. No mitigation is required.

### Impact WQ-16: Effects on Nitrate Concentrations Resulting from Implementation of Environmental Commitments 3, 4, 6–12, 15, and 16

*NEPA Effects*: Some habitat restoration activities included in Environmental Commitments 3, 4, and
 6–11 would occur on lands within the Delta formerly used for agriculture. As discussed for Impact
 WQ-2, increased biota that may result in those areas may increase ammonia, which in turn may be
 converted to nitrate by established microbial communities. However, the areal extent of the new

habitat implemented for the Environmental Commitments would be less than the existing and No
Action Alternative habitat areas, and similar habitat exists currently in the Delta and is not identified
as contributing to adverse nitrate conditions. Thus, these land use changes would not be expected to
substantially increase nitrate concentrations in the Delta. Implementation of Environmental
Commitments 12, 15, and 16 do not include actions that would affect nitrate sources or loading.
Based on these findings, the effects on nitrate from implementing Environmental Commitments 3, 4,
6–12, 15, and 16 are considered to be not adverse.

8 **CEQA Conclusion:** Land use changes that would occur from the Environmental Commitments are 9 not expected to substantially increase nitrate concentrations, because the amount of area to be 10 converted would be small relative to existing habitat, and existing habitats are not known for 11 contributing to adverse nitrate conditions. Thus, it is expected that implementation of Environmental Commitments 3, 4, 6–12, 15, and 16 would not cause additional exceedance of 12 13 applicable water quality objectives/criteria by frequency, magnitude, and geographic extent that 14 would cause adverse effects on any beneficial uses of waters in the affected environment. Because 15 nitrate concentrations are not expected to increase substantially due to these Environmental 16 Commitments, no long-term water quality degradation is expected to occur and, thus, no adverse 17 effects to beneficial uses would occur. Nitrate is not CWA Section 303(d) listed within the affected 18 environment and thus any minor increases that may occur in some areas would not make any 19 existing nitrate-related impairment measurably worse because no such impairments currently exist. 20 Because nitrate is not bioaccumulative, minor increases that may occur in some areas would not 21 bioaccumulate to greater levels in aquatic organisms that would, in turn, pose substantial health 22 risks to fish, wildlife, or humans. Based on these findings, this impact is considered to be less than 23 significant. No mitigation is required.

### Impact WQ-17: Effects on Dissolved Organic Carbon Concentrations Resulting from Facilities Operations and Maintenance

#### 26 Upstream of the Delta

27 The effects of Alternative 2D on DOC concentrations in reservoirs and rivers upstream of the Delta 28 would be similar to those effects described for Alternative 4 because factors affecting DOC 29 concentrations in these water bodies would be similar. Moreover, long-term average flow and DOC 30 levels in the Sacramento River at Hood and San Joaquin River at Vernalis are poorly correlated. Thus 31 changes in system operations and resulting reservoir storage levels and river flows under 32 Alternative 2D would not be expected to cause substantial long-term changes in DOC concentrations 33 in the water bodies upstream of the Delta. Any changes in DOC levels in water bodies upstream of 34 the Delta under Alternative 2D, relative to Existing Conditions and the No Action Alternative (ELT 35 and LLT), would not be of sufficient frequency, magnitude and geographic extent that would

36 adversely affect any beneficial uses or substantially degrade the quality of these water bodies.

#### 37 **Delta**

- 38 Under Alternative 2D, the geographic extent of effects pertaining to long-term average DOC
- 39 concentrations in the Delta would be less extensive, and the magnitude of predicted long-term
- 40 change and relative frequency of concentration threshold exceedances would be similar to, or lower
- 41 than, the changes described for Alternative 4. The effects of Alternative 2D relative to Existing
- 42 Conditions and the No Action Alternative (ELT) are discussed together because the direction and
- 43 magnitude of predicted change are similar. Relative to the Existing Conditions and No Action

- 1 Alternative (ELT), Alternative 2D would result in small increases in long-term average DOC
- 2 concentrations for both the modeled 16-year period (1976–1991) and drought period (1987–1991)
- 3 at several interior Delta locations (increases up to 0.3 mg/L at the S. Fork Mokelumne River at
- 4 Staten Island, Franks Tract, Old River at Rock Slough, and Contra Costa Pumping Plant #1)
- 5 (Appendix 8K, *Organic Carbon*, Table DOC-12). The increases in average DOC concentrations would
- correspond to more frequent concentration threshold exceedances, with the greatest change
   occurring at the Contra Costa Pumping Plant #1 associated with the 3 mg/L threshold (i.e., increase
- from 52% under Existing Conditions to 68% under Alternative 2D for the modeled 16-year period).
- 9 The change in frequency of threshold concentration exceedances at other assessment locations
- 10 would be similar or lower.
- 11 While Alternative 2D would lead to slightly higher long-term average DOC concentrations at some 12 municipal water intakes and Delta interior locations, the predicted change would not be expected to
- 13 adversely affect MUN beneficial uses, or any other beneficial use. As discussed for Alternative 4,
- 14 substantial changes in ambient DOC concentrations would need to occur before significant changes
- 15 in drinking water treatment plant design or operations are triggered. The increases in long-term
- average DOC concentrations estimated to occur at various Delta locations under Alternative 2D are
   of sufficiently small magnitude that they would not require existing drinking water treatment plants
- 18 to substantially upgrade treatment for DOC removal above levels currently employed.
- In the LLT, the Delta source water fractions may be different from those occurring in the ELT due to
   changes in upstream hydrology and Delta hydrodynamics from additional climate change and sea
   level rise. These effects would occur independent of the alternative and, thus, the alternative-specific
   effects on DOC in the LLT are expected to be similar to those described above.
- Relative to Existing Conditions and the No Action Alternative (ELT and LLT), Alternative 2D would
  lead to predicted improvements in long-term average DOC concentrations at Barker Slough, as well
  as Banks and Jones pumping plants (discussed below).

#### 26 SWP/CVP Export Service Areas

- 27 Under the Alternative 2D, long-term average DOC concentrations would decrease at Barker Slough 28 by 0.1 mg/L, and at both the Banks and Jones pumping plants by 0.5 mg/L, relative to Existing 29 Conditions, and the reductions would be similar compared to No Action Alternative (ELT) (Appendix 30 8K, Organic Carbon, Table DOC-12). Decreases in long-term average DOC would result in generally 31 lower exceedance frequencies for concentration thresholds, although the frequency of exceedances 32 of the 3 mg/L threshold during the modeled drought period would increase at the Banks and Jones 33 pumping plants. Relative to Existing Conditions, exceedance of the 3 mg/L threshold would increase 34 from 57% to 73% at Banks pumping plant and from 72% to 88% at Jones pumping plant. There 35 would be little to no increase in exceedance of the 3 mg/L threshold relative to the No Action 36 Alternative (ELT).
- In the LLT, the Delta source water fractions may be different from those occurring in the ELT due to
  changes in upstream hydrology and Delta hydrodynamics from additional climate change and sea
  level rise. These effects would occur independent of the alternative and, thus, the alternative-specific
  effects on DOC in the LLT are expected to be similar to those described above.
- TO Effects on DOC in the LLT are expected to be similar to those described above.
- 41 Maintenance of SWP and CVP facilities under Alternative 2D would not be expected to create new
- 42 sources of DOC or contribute towards a substantial change in existing sources of DOC in the affected
- 43 area.

- 1 **NEPA Effects:** In summary, the operations and maintenance activities under Alternative 2D, relative
- 2 to the No Action Alternative (ELT and LLT), would not cause a substantial long-term change in DOC
- 3 concentrations in the water bodies upstream of the Delta, in the Delta, or in the SWP/CVP Export
- 4 Service Areas. The long-term average DOC concentrations at Banks and Jones pumping plants are
- 5 predicted to decrease by 0.5 mg/L, while long-term average DOC concentrations for some Delta
- 6 interior locations are predicted to increase by as much as 0.3 mg/L. However, the increase in long 7 term average DOC concentration that could occur within the Delta interior would not be of sufficient
- 8 magnitude to adversely affect the MUN beneficial use, or any other beneficial uses, of Delta waters.
- 9 Based on these findings, the effect of operations and maintenance activities on DOC under
- 10 Alternative 2D is determined to be not adverse.
- 11 **CEOA Conclusion:** For the same reasons described for Alternative 4, the operations and 12 maintenance activities under Alternative 2D, relative to the Existing Conditions, would not cause a 13 substantial long-term change in DOC concentrations in the water bodies upstream of the Delta, in the Delta, or in the SWP/CVP Export Service Areas. Any modified reservoir operations and 14 15 subsequent changes in river flows under Alternative 2D, relative to Existing Conditions, would not 16 be expected to result in a substantial adverse change in DOC levels upstream of the Delta. Moreover, 17 long-term average flow and DOC at Sacramento River at Hood and San Joaquin River at Vernalis are 18 poorly correlated; therefore, changes in river flows would not be expected to cause a substantial 19 long-term change in DOC concentrations upstream of the Delta.
- 20Relative to Existing Conditions, Alternative 2D would result in relatively small increases (i.e., ≤0.321mg/L) in long-term average DOC concentrations at some interior Delta locations. The predicted22increases would not substantially increase the frequency with which long-term average DOC23concentrations exceeds 2, 3, or 4 mg/L. Because this alternative would lead to only slightly higher24long-term average DOC concentrations at the interior Delta locations and some municipal water25intakes, the predicted changes would not be expected to adversely affect MUN beneficial uses, or any26other beneficial use.
- Relative to Existing Conditions, Alternative 2D would result in reduced long-term average DOC
  concentrations at the Banks and Jones pumping plants and Barker Slough. However, Alternative 2D
  would result in slightly greater frequency of exceedance of the 3 mg/L DOC concentration threshold
  during the modeled drought period. Nevertheless, an overall improvement in DOC-related water
  quality would be predicted in the SWP/CVP Export Service Areas.
- 32 Based on the above, the operations and maintenance activities of Alternative 2D would not result in 33 any substantial change in long-term average DOC concentration. The increases in long-term average 34 DOC concentration that could occur within the Delta would not be of sufficient magnitude to 35 adversely affect the MUN beneficial use, or any other beneficial uses, of Delta waters or waters of the SWP/CVP Service Area. Because DOC is not bioaccumulative, the increases in long-term average 36 37 DOC concentrations would not directly cause bioaccumulative problems in aquatic life or humans. 38 Finally, DOC is not causing beneficial use impairments and thus is not CWA Section 303(d) listed for 39 any water body within the affected environment. Because long-term average DOC concentrations 40 are not expected to increase substantially, no long-term water quality degradation with respect to 41 DOC is expected to occur and, thus, no adverse effects on beneficial uses would occur. Based on
- 42 these findings, this impact is considered to be less than significant. No mitigation is required.

### Impact WQ-18: Effects on Dissolved Organic Carbon Concentrations Resulting from Implementation of Environmental Commitments 3, 4, 6–12, 15, and 16

3 **NEPA Effects:** Relative to existing habitat and that to be developed under the No Action Alternative 4 (ELT and LLT), the area of new habitat restoration implemented for the Environmental 5 Commitments would be very small. Implementation of non-habitat restoration Environmental 6 Commitments would not be expected to have substantial, if even measurable, effect on DOC 7 concentrations upstream of the Delta, within the Delta, and in the SWP/CVP Export Service Areas, 8 because they would present no major sources of DOC to the affected environment. Consequently, 9 any increases in average DOC levels in the affected environment are not expected to be of sufficient 10 frequency, magnitude and geographic extent that would adversely affect the MUN beneficial use, or 11 any other beneficial uses, of the affected environment, nor would potential increases substantially 12 degrade water quality with regard to DOC. Based on these findings, the effect of the Environmental 13 Commitments on DOC is determined to be not adverse.

14 CEQA Conclusion: Implementation of habitat restoration (i.e., Environmental Commitments 4, 6, 7, 15 and 10), relative to the Existing Conditions, is not expected to cause a substantial long-term change 16 in DOC concentrations in the water bodies upstream of the Delta, in the Delta, or in the SWP/CVP 17 Export Service Areas, because the land area proposed for restoration would be relatively small 18 compared to existing land area and sources of DOC. Implementation of other Environmental 19 Commitments also would not be expected to have substantial, if even measurable, effect on DOC 20 concentrations upstream of the Delta, within the Delta, and in the SWP/CVP Export Service Areas, 21 because they would present no major sources of DOC to the affected environment. Consequently, 22 increases in average DOC levels in the affected environment are not expected to be of sufficient 23 frequency, magnitude and geographic extent that would adversely affect the MUN beneficial use, or 24 any other beneficial uses, of the affected environment, nor would potential increases substantially 25 degrade water quality with regard to DOC. Furthermore, DOC is not bioaccumulative, therefore 26 changes in DOC concentrations would not cause bioaccumulative problems in aquatic life or 27 humans. Finally, DOC is not causing beneficial use impairments and thus is not CWA Section 303(d) 28 listed for any water body within the affected environment. Because long-term average DOC 29 concentrations are not expected to increase substantially, no long-term water quality degradation 30 with respect to DOC is expected to occur and, thus, no adverse effects on beneficial uses would 31 occur. Based on these findings, this impact is considered to be less than significant. No mitigation is 32 required.

#### 33 Impact WQ-19: Effects on Pathogens Resulting from Facilities Operations and Maintenance

34 The effects of operation of the water conveyance facilities under Alternative 2D on pathogen levels 35 in surface waters upstream of the Delta, in the Delta, and in the SWP/CVP Export Service Areas 36 relative to Existing Conditions would be similar to those effects described for Alternative 4 (see 37 Section 8.3.3.9). As described for Alternative 4, pathogen concentrations in the Sacramento and San 38 Joaquin Rivers have a minimal relationship to flow rate in these rivers. Further, urban runoff 39 contributions during the dry season would be expected to be a relatively small fraction of the rivers' 40 total flow rates. During wet weather events, when urban runoff contributions would be higher, the 41 flows in the rivers also would be higher. Given the small magnitude of urban runoff contributions 42 relative to the magnitude of river flows and that pathogen concentrations in the rivers have a 43 minimal relationship to river flow rate, river flow rate and reservoir storage reductions that would 44 occur under Alternative 2D, relative to Existing Conditions and the No Action Alternative (ELT and

LLT), would not be expected to result in a substantial adverse change in pathogen concentrations in
 the reservoirs and rivers upstream of the Delta.

3 The effects of Alternative 2D relative to Existing Conditions and the No Action Alternative (ELT and 4 LLT) would be changes in the relative percentage of water throughout the Delta being comprised of 5 various source waters (i.e., water from the Sacramento River, San Joaquin River, Bay water, eastside 6 tributaries, and agricultural return flow), due to potential changes in inflows particularly from the 7 Sacramento River watershed. However, as described for Alternative 4, it is expected there would be 8 no substantial change in Delta pathogen concentrations in response to a shift in the Delta source 9 water percentages under this alternative or substantial degradation of these water bodies, with 10 regard to pathogens, because it is expected that pathogen sources in close proximity to Delta sites 11 would have a greater influence on pathogen levels at the site, rather than the primary source(s) of 12 water to the site. In-Delta potential pathogen sources, including water-based recreation, tidal 13 habitat, wildlife, and livestock-related uses, would continue under this alternative. As such, there is 14 not expected to be substantial, if even measurable, changes in pathogen concentrations in the 15 SWP/CVP Export Service Area waters.

As such, Alternative 2D would not be expected to substantially increase the frequency with which
 applicable Basin Plan objectives or U.S. EPA-recommended pathogen criteria would be exceeded in
 water bodies of the affected environment located upstream of the Delta or substantially degrade the
 quality of these water bodies, with regard to pathogens.

*NEPA Effects:* Because pathogen levels are expected to be minimally affected relative to the No
 Action Alternative (ELT and LLT), the effects on pathogens from implementing Alternative 2D are
 determined to be not adverse.

23 **CEQA** Conclusion: The effects of Alternative 2D on pathogen levels in surface waters upstream of the 24 Delta, in the Delta, and in the SWP/CVP Export Service Areas relative to Existing Conditions would 25 be similar to those described for Alternative 4 (see Section 8.3.3.9). This is because the factors that 26 would affect pathogen levels in the surface waters of these areas would be similar. Therefore, this 27 alternative is not expected to cause additional exceedance of applicable water quality objectives by 28 frequency, magnitude, and geographic extent that would cause adverse effects on any beneficial uses 29 of waters in the affected environment. Because pathogen concentrations are not expected to 30 increase substantially, no long-term water quality degradation for pathogens is expected to occur 31 and, thus, no adverse effects on beneficial uses would occur. The San Joaquin River in the Stockton 32 Deep Water Ship Channel is CWA Section 303(d) listed for pathogens. Because no measurable 33 increase in Deep Water Ship Channel pathogen concentrations are expected to occur on a long-term 34 basis, further degradation and impairment of this area is not expected to occur. Finally, pathogens 35 are not bioaccumulative constituents. Based on these findings, this impact is considered to be less 36 than significant. No mitigation is required.

### Impact WQ-20: Effects on Pathogens Resulting from Implementation of Environmental Commitments 3, 4, 6-12, 15, and 16

- 39 NEPA Effects: Environmental Commitments 3, 4, and 6–11 would involve habitat restoration
   40 actions. This could result in localized increases in wildlife-related coliforms relative to the No Action
   41 Alternative (ELT and LLT). The Delta currently supports similar habitat types and, with the
   42 exception of the CWA Section 303(d) listing for the Stockton Deep Water Ship Channel, is not
- 43 recognized as exhibiting pathogen concentrations that rise to the level of adversely affecting
- 44 beneficial uses. As such, the potential increase in wildlife-related coliform concentrations due to

- 1 tidal habitat creation is not expected to adversely affect beneficial uses. The remaining
- 2 Environmental Commitments would not be expected to affect pathogen levels, because they are
- 3 actions that do not affect the presence of pathogen sources. Based on these findings, the effects on
- 4 pathogens from implementing Environmental Commitments 3, 4, 6–12, 15, and 16 are determined
  5 to not be adverse.

6 **CEQA Conclusion:** Implementation of Environmental Commitments 3, 4, and 6–11 could result in 7 localized increases in wildlife-related coliforms relative to Existing Conditions. The Delta currently 8 supports similar habitat types and, with the exception of the CWA Section 303(d) listing for the 9 Stockton Deep Water Ship Channel, is not recognized as exhibiting pathogen concentrations that rise 10 to the level of adversely affecting beneficial uses. As such, the potential increase in wildlife-related 11 coliform concentrations due to tidal habitat creation is not expected to adversely affect beneficial 12 uses. Therefore, the Environmental Commitments are not expected to cause additional exceedance 13 of applicable water quality objectives by frequency, magnitude, and geographic extent that would 14 cause adverse effects on any beneficial uses of waters in the affected environment. Because 15 pathogen concentrations are not expected to increase substantially, no long-term water quality 16 degradation for pathogens is expected to occur and, thus, no adverse effects on beneficial uses 17 would occur. The San Joaquin River in the Stockton Deep Water Ship Channel is CWA Section 303(d) 18 listed for pathogens. Because no measurable increase in Deep Water Ship Channel pathogen 19 concentrations are expected to occur on a long-term basis, further degradation and impairment of 20 this area is not expected to occur. Finally, pathogens are not bioaccumulative constituents. Based on 21 these findings, this impact is considered to be less than significant. No mitigation is required.

### Impact WQ-21: Effects on Pesticide Concentrations Resulting from Facilities Operations and Maintenance

24 The effects of Alternative 2D operations and maintenance on pesticide levels in surface waters 25 upstream of the Delta, relative to Existing Conditions and the No Action Alternative (ELT), would be 26 similar to those expected to occur under Alternative 4 (see Section 8.3.3.9). This is because under 27 Alternative 2D, the primary factor that would influence pesticide concentrations in surface waters 28 upstream of the Delta—the effect of timing and magnitude of reservoir releases on dilution 29 capacity—is expected to change by a similar degree. Changes in average winter and summer flow 30 rates, relative to Existing Conditions and the No Action Alternative (ELT), are expected to be similar 31 to or less than changes in flow rates expected under Alternative 4 in the Sacramento River at 32 Freeport, American River at Nimbus, Feather River at Thermalito and the San Joaquin River at 33 Vernalis (Appendix 8L, Pesticides, Tables 1 through 4). Similarly, the primary factor that would 34 influence pesticide concentrations in surface waters of the Delta and in the SWP/CVP Export Service 35 Areas (i.e., changes in San Joaquin River, Sacramento River and Delta Agriculture source water 36 fractions at various Delta locations, including Banks and Jones pumping plants) is expected to 37 change by a similar degree. The percentage change in monthly average source water fractions would 38 be similar to changes expected under Alternative 4 (Appendix 8D, Source Water Fingerprinting 39 Results).

40It was concluded for Alternative 4, and thus for Alternative 2D based on similar flow changes, that41the potential average summer flow reductions would not be of sufficient magnitude to substantially42increase in-river pesticide concentrations or alter the long-term risk of pesticide-related effects on43aquatic life beneficial uses upstream of the Delta. Greater long-term average flow reductions, and44corresponding reductions in dilution/assimilative capacity, would be necessary before long-term45risk of pesticide related effects on aquatic life beneficial uses would be adversely altered. Similarly,

- 1 the modeled changes in the source water fractions of Sacramento River, San Joaquin River, and Delta 2 agriculture water under Alternative 2D would not be of sufficient magnitude to substantially alter 3 the long-term risk of pesticide-related toxicity to aquatic life, nor adversely affect other beneficial 4 uses of the Delta. Based on the general observation that San Joaquin River, in comparison to the 5 Sacramento River, is a greater contributor of organophosphate insecticides in terms of greater 6 frequency of incidence and presence at concentrations exceeding water quality benchmarks, 7 modeled increases in Sacramento River fraction at Banks and Jones would generally represent an 8 improvement in export water quality respective to pesticides.
- 9 The flow changes in the LLT would be expected in the ranges of that described above for Alternative
- 2D, relative to Existing Conditions and the No Action Alternative (ELT), and that described for
  Alternative 4 relative to the No Action Alternative (LLT) in Section 8.3.3.9. Thus, similar to above
  and Alternative 4, the flow changes that would occur in the LLT under Alternative 2D, relative to
  Existing Conditions and the No Action Alternative (LLT), would not be expected to result in changes
  in dilution of pesticides of sufficient magnitude to substantially alter the long-term risk of pesticiderelated toxicity to aquatic life, nor adversely affect other beneficial uses upstream of the Delta, in the
  Delta, or the SWP/CVP Export Service Areas.
- 17 **NEPA Effects:** In summary, the changes in long-term average flows on the Sacramento, Feather, 18 American, and San Joaquin Rivers under Alternative 2D relative to the No Action Alternative (ELT 19 and LLT) would be of insufficient magnitude to substantially increase the long-term risk of 20 pesticide-related water quality degradation and related toxicity to aquatic life in these water bodies 21 upstream of the Delta. Similarly, changes in source water fractions to the Delta would be of 22 insufficient magnitude to substantially alter the long-term risk of pesticide-related water quality 23 degradation and related toxicity to aquatic life in the Delta or CVP/SWP Export Service Areas. 24 Therefore, the effects on pesticides from the water conveyance facilities are determined not to be 25 adverse.
- 26 **CEQA Conclusion:** Based on the discussion above, the effects of Alternative 2D on pesticide levels in 27 surface waters upstream of the Delta, in the Delta, and in the SWP/CVP Export Service Areas relative 28 to Existing Conditions would be similar to or slightly less than those described for the Alternative 4. 29 Alternative 2D would not result in any substantial change in long-term average pesticide 30 concentration or result in substantial increase in the anticipated frequency with which long-term 31 average pesticide concentrations would exceed aquatic life toxicity thresholds or other beneficial 32 use effect thresholds upstream of the Delta, at the 11 assessment locations analyzed for the Delta, or 33 the SWP/CVP service area. Numerous pesticides are currently used throughout the affected 34 environment, and while some of these pesticides may be bioaccumulative, those present-use 35 pesticides for which there is sufficient evidence for their presence in waters affected by SWP and 36 CVP operations (i.e., diazinon, chlorpyrifos, diuron, and pyrethroids) are not considered 37 bioaccumulative, and thus changes in their concentrations would not directly cause bioaccumulative 38 problems in aquatic life or humans. Furthermore, while there are numerous CWA Section 303(d) 39 listings throughout the affected environment that name pesticides as the cause for beneficial use 40 impairment, the modeled changes in upstream river flows and Delta source water fractions under 41 Alternative 2D would not be expected to make any of these beneficial use impairments measurably 42 worse. Because long-term average pesticide concentrations are not expected to increase 43 substantially, no long-term water quality degradation with respect to pesticides is expected to occur 44 and, thus, no adverse effects on beneficial uses would occur. Based on these findings, this impact is 45 considered to be less than significant. No mitigation is required.

### Impact WQ-22: Effects on Pesticide Concentrations Resulting from Implementation of Environmental Commitments 3, 4, 6–12, 15, and 16

*NEPA Effects:* Environmental Commitments 3, 4, 6–12, 15, and 16 do not involve actions that would
 contribute long-term additional loading of pesticides, and the potential short-term loading from
 former agricultural lands would be expected to degrade and dissipate rapidly. Therefore, relative to
 the No Action Alternative (ELT), the effects on pesticides from implementing Environmental
 Commitments 3, 4, 6–12, 15, and 16 are determined to be not adverse.

8 **CEQA** Conclusion: Environmental Commitments 3, 4, 6–12, 15, and 16 do not involve actions that 9 would contribute long-term additional loading of pesticides, and the potential short-term loading 10 from former agricultural lands would be expected to degrade and dissipate rapidly, such that 11 pesticide levels would differ little from Existing Conditions. Therefore, implementation of 12 Environmental Commitments 3, 4, 6–12, 15, and 16 would not cause substantial long-term increase 13 in pesticide concentrations in the rivers and reservoirs upstream of the Delta, in the Delta Region, or 14 the SWP/CVP Export Service Areas. As such, these Environmental Commitments are not expected to 15 cause additional exceedance of applicable water quality objectives by frequency, magnitude, and 16 geographic extent that would cause adverse effects on any beneficial uses of waters in the affected 17 environment. Because pesticide concentrations are not expected to increase substantially, no long-18 term water quality degradation for pesticides is expected to occur and, thus, no adverse effects to 19 beneficial uses would occur. Furthermore, any negligible changes in long-term pesticide 20 concentrations that may occur throughout the affected environment would not be expected to make 21 any existing beneficial use impairments measurably worse. Environmental Commitments 3, 4, 6–12, 22 15, 16 do not include the use of pesticides known to be bioaccumulative in animals or humans, nor 23 do the Environmental Commitments propose the use of any pesticide currently named in a CWA 24 Section 303(d) listing of the affected environment. Based on these findings, this impact is considered 25 to be less than significant. No mitigation is required.

### Impact WQ-23: Effects on Phosphorus Concentrations Resulting from Facilities Operations and Maintenance

28 The effects of Alternative 2D on phosphorus concentrations in surface waters upstream of the Delta, 29 in the Delta, and in the SWP/CVP Export Service Areas would be similar to those described for 30 Alternative 4 (see Section 8.3.3.9). This is because factors which affect phosphorus concentrations in 31 surface waters of these areas are the same under Alternative 4 and Alternative 2D. As described for 32 Alternative 4, phosphorus loading to waters upstream of the Delta is not anticipated to change, and 33 because changes in flows do not necessarily result in changes in concentrations or loading of 34 phosphorus to these water bodies, substantial changes in phosphorus concentration are not 35 anticipated under Alternative 2D, relative to Existing Conditions or the No Action Alternative (ELT), 36 upstream of the Delta. Phosphorus concentrations may increase during January through March at 37 locations in the Delta where the source fraction of San Joaquin River water increases, due to the 38 higher concentration of phosphorus in the San Joaquin River during these months compared to 39 Sacramento River water or San Francisco Bay water. However, based on the DSM2 fingerprinting 40 results (Figures 331 through 352 in Appendix 8D, Source Water Fingerprinting Results), together 41 with source water concentrations (in Figure 8-56), the magnitude of increases during these months 42 is expected to be negligible to low (i.e., <0.02 mg/L) at all Delta locations relative to Existing 43 Conditions and the No Action Alternative (ELT and LLT). Thus, phosphorus concentrations in the 44 Delta and waters exported from Banks and Jones pumping plants to the SWP/CVP Export Service Areas are expected to be similar to Existing Conditions and the No Action Alternative (ELT and LLT). 45

In the LLT, the Delta source water fractions may be different from those occurring in the ELT due to
 changes in upstream hydrology and Delta hydrodynamics from additional climate change and sea
 level rise. These effects would occur independent of the alternative and, thus, the alternative-specific
 effects on phosphorus in the LLT are expected to be similar to those described above.

*NEPA Effects:* In summary, operation of the water conveyance facilities would have little to no effect
on phosphorus concentrations in water bodies upstream of the Delta, in the Plan Area, and the
waters exported to the SWP/CVP Export Service Areas, relative to the No Action Alternative (ELT
and LLT). Thus, effects of the water conveyance facilities on phosphorus are considered to be not
adverse.

10 **CEQA Conclusion:** The effects of Alternative 2D on phosphorus levels in surface waters upstream of 11 the Delta, in the Delta, and in the SWP/CVP Export Service Areas relative to Existing Conditions 12 would be similar to those described for the Alternative 4. There would be no substantial, long-term 13 increase in phosphorus concentrations in the rivers and reservoirs upstream of the Delta, in the Plan 14 Area, or the waters exported to the CVP and SWP service areas under Alternative 2D relative to 15 Existing Conditions. As such, this alternative is not expected to cause additional exceedance of 16 applicable water quality objectives/criteria by frequency, magnitude, and geographic extent that 17 would cause adverse effects on any beneficial uses of waters in the affected environment. Because 18 phosphorus concentrations are not expected to increase substantially, no long-term water quality 19 degradation is expected to occur and, thus, no adverse effects to beneficial uses would occur. 20 Phosphorus is not CWA Section 303(d) listed within the affected environment and thus any minor 21 increases that may occur in some areas would not make any existing phosphorus-related 22 impairment measurably worse because no such impairments currently exist. Because phosphorus is 23 not bioaccumulative, minor increases that may occur in some areas would not bioaccumulate to 24 greater levels in aquatic organisms that would, in turn, pose substantial health risks to fish, wildlife, 25 or humans. Based on these findings, this impact is considered to be less than significant. No 26 mitigation is required.

### Impact WQ-24: Effects on Phosphorus Concentrations Resulting from Implementation of Environmental Commitments 3, 4, 6–12, 15, and 16

- *NEPA Effects:* Environmental Commitments 3, 4, 6–12, 15, and 16 do not involve actions that would
   contribute long-term additional loading of phosphorus. Therefore, relative to the No Action
   Alternative (ELT and LLT), the effects on phosphorus from implementing Environmental
   Commitments 2, 4, 6, 12, 15, and 16 are specified and the heapet advance
- Commitments 3, 4, 6–12, 15, and 16 are considered to be not adverse.
- 33 *CEQA Conclusion:* Environmental Commitments 3, 4, 6–12, 15, and 16 do not involve actions that 34 would contribute long-term additional loading of phosphorus. Therefore, there would be no 35 substantial, long-term increase in phosphorus concentrations in the rivers and reservoirs upstream 36 of the Delta, in the Delta Region, or the waters exported to the SWP/CVP Export Service Areas due to 37 implementation of these Environmental Commitments relative to Existing Conditions. Because 38 phosphorus concentrations are not expected to increase substantially due to these Environmental 39 Commitments, no long-term water quality degradation is expected to occur and, thus, no adverse 40 effects to beneficial uses would occur. Phosphorus is not CWA Section 303(d) listed within the 41 affected environment and, thus, the Environmental Commitments would not make any existing 42 phosphorus-related impairment measurably worse because no such impairments currently exist. 43 Because phosphorus is not bioaccumulative, any increases that may occur in some areas would not
- 44 bioaccumulate to greater levels in aquatic organisms that would, in turn, pose substantial health

risks to fish, wildlife, or humans. Based on these findings, this impact is considered to be less than
 significant. No mitigation is required.

### Impact WQ-25: Effects on Selenium Concentrations Resulting from Facilities Operations and Maintenance

#### 5 **Upstream of the Delta**

6 The effects of Alternative 2D on selenium concentrations in reservoirs and rivers upstream of the 7 Delta would be similar to those effects described for Alternative 4 (see Section 8.3.3.9), because 8 factors affecting selenium concentrations in these water bodies would be similar. Substantial point 9 sources of selenium do not exist upstream in the Sacramento River watershed, in the watersheds of 10 the eastern tributaries (Cosumnes, Mokelumne, and Calaveras Rivers), or upstream of the Delta in 11 the San Joaquin River watershed. Nonpoint sources of selenium within the watersheds of the 12 Sacramento River and the eastern tributaries also are relatively low, resulting in generally low 13 selenium concentrations in the reservoirs and rivers of those watersheds. Consequently, any 14 modified reservoir operations and subsequent changes in river flows under Alternative 2D, relative 15 to Existing Conditions or the No Action Alternative (ELT and LLT), are expected to have negligible, if 16 any, effects on reservoir and river selenium concentrations upstream of Freeport in the Sacramento 17 River watershed or in the eastern tributaries upstream of the Delta. Similarly, it is expected that 18 selenium concentrations in the San Joaquin River would be minimally affected, if at all, by 19 anticipated changes in flow rates under Alternative 2D, given the relatively small decreases in flows 20 and the considerable variability in the relationship between selenium concentrations and flows in 21 the San Joaquin River. Any negligible changes in selenium concentrations that may occur in the 22 water bodies of the affected environment located upstream of the Delta would not be of frequency. 23 magnitude, and geographic extent that would adversely affect any beneficial uses or substantially 24 degrade the quality of these water bodies as related to selenium.

#### 25 **Delta**

26 Alternative 2D would result in small changes in average selenium concentrations in water relative to 27 Existing Conditions and No Action Alternative (ELT) at all modeled Delta assessment locations 28 (Appendix 8M, Selenium, Table M-33). Long-term average concentrations at some interior and 29 western Delta locations would increase by 0.01-0.04 µg/L for the entire period modeled (1976-30 1991). These small increases in selenium concentrations in water would result in small reductions 31 (4% or less) in available assimilative capacity for selenium, relative to USEPA's draft water quality 32 criterion of 1.3 µg/L (Appendix 8M, Table M-45). The long-term average selenium concentrations in 33 water under Alternative 2D (range  $0.09-0.40 \ \mu g/L$ ) would be similar to Existing Conditions (range 34  $0.09-0.41 \,\mu$ g/L) and the No Action Alternative (ELT) (range 0.09-0.39  $\mu$ g/L), and would be below 35 the draft water quality criterion of  $1.3 \,\mu\text{g/L}$  (Appendix 8M, Table M-33).

36 Relative to Existing Conditions and the No Action Alternative (ELT), Alternative 2D would result in 37 small changes (about 1% or less) in estimated selenium concentrations in most biota (whole-body 38 fish, bird eggs [invertebrate diet or fish diet], and fish fillets) throughout the Delta, with little 39 difference among locations (Appendix 8M, Selenium, Tables M-35 and M-39). Level of Concern 40 Exceedance Quotients (i.e., modeled tissue divided by Level of Concern benchmarks) for selenium 41 concentrations in those biota for all years and for drought years are less than 1.0, indicating low 42 probability of adverse effects. Similarly, Advisory Tissue Level Exceedance Quotients for selenium 43 concentrations in fish fillets for all years and drought years are less than 1.0. Estimated selenium

1 concentrations in sturgeon for the San Joaquin River at Antioch are predicted to increase by about 2 19% relative to Existing Conditions in all years (from about 4.7 to about 5.6 mg/kg dry weight) and 3 by about 16% relative to the No Action Alternative (ELT) in all years (from 4.8 to about 5.6 mg/kg 4 dry weight). For sturgeon in the Sacramento River at Mallard Island concentrations are predicted to 5 increase by about 14% relative to Existing Conditions in all years (from about 4.4 to 5.0 mg/kg dry 6 weight) and by about 11% relative to the No Action Alternative in all years (from about 4.5 to 5.0 7 mg/kg dry weight) (Appendix 8M, Tables M-41 and M-42). Selenium concentrations in sturgeon 8 during drought years are expected to increase by about 2–7% at those locations (from about 6.8 to 9 7.3 mg/kg dry weight) (Appendix 8M, Tables M-41 and M-42). Detection of small changes in whole-10 body sturgeon such as those estimated for the western Delta would require very large sample sizes 11 because of the inherent variability in fish tissue selenium concentrations. Low Toxicity Threshold 12 Exceedance Ouotients for selenium concentrations in sturgeon in the western Delta would exceed 13 1.0 for drought years at both locations (as they do for Existing Conditions and the No Action 14 Alternative (ELT)) and for all years in the San Joaquin River at Antioch (where quotient increases from 0.94 to 1.0) (Appendix 8M, Table M-43). The High Toxicity Threshold Quotient would be less 15 16 than 1.0 at both locations for all years and drought years (Appendix 8M, Table M-43).

17 The disparity between larger estimated changes for sturgeon and smaller changes for other biota is 18 attributable largely to differences in modeling approaches, as described in Appendix 8M, Selenium. 19 The model for most biota was calibrated to encompass the varying concentration-dependent uptake 20 from waterborne selenium concentrations (expressed as the K<sub>d</sub>, which is the ratio of selenium 21 concentrations in particulates [as the lowest level of the food chain] relative to the waterborne 22 concentration) that was exhibited in data for largemouth bass in 2000, 2005, and 2007 at various 23 locations across the Delta. In contrast, the modeling for sturgeon could not be similarly calibrated at 24 the two western Delta locations and used literature-derived uptake factors and trophic transfer 25 factors for the estuary from Presser and Luoma (2013). As noted in Appendix 8M, there was a 26 significant negative log-log relationship of K<sub>d</sub> to waterborne selenium concentration that reflected 27 the greater bioaccumulation rates for bass at low waterborne selenium than at higher 28 concentrations. There was no difference in bass selenium concentrations in the Sacramento River at 29 Rio Vista in comparison to the San Joaquin River at Vernalis in 2000, 2005, and 2007 [Foe 2010], 30 despite a nearly 10-fold difference in waterborne selenium. Thus, there is more confidence in the 31 site-specific modeling based on the Delta-wide model that was calibrated for bass data than in the 32 estimates for sturgeon based on "fixed" K<sub>d</sub>s for all years and for drought years without regard to 33 waterborne selenium concentration at the two locations in different time periods.

34 Residence time of water in the Delta is expected to increase relative to Existing Conditions primarily 35 as a result of habitat restoration (8,000 acres of tidal habitat restoration and enhancements to the 36 Yolo Bypass) that is assumed to occur under the No Action Alternative (ELT) separate from 37 Alternative 2D. Although estimates of the residence time increases are not available for Alternative 38 2D, estimates for Alternative 2 at the LLT (presented in Table 8-60a in Section 8.3.1.7 in the 39 Microcystis subsection) which contained 65,000 acres of tidal restoration are available, and is 40 expected that residence time increases under Alternative 2D would be substantially less than 41 identified for Alternative 2 in the table.

If increases in fish tissue or bird egg selenium were to occur as a result of increased residence time,
the increases would likely be of concern only where fish tissues or bird eggs are already elevated in
selenium to near or above thresholds of concern. That is, where biota concentrations are currently
low and not approaching thresholds of concern (which, as discussed above, is the case throughout

46 the Delta, except for sturgeon in the western Delta), changes in residence time alone would not be

- 1 expected to cause them to then approach or exceed thresholds of concern. Thus, the most likely area
- 2 in which biota tissues would be at levels high enough that additional bioaccumulation due to
- 3 increased residence time would be a concern is the western Delta and Suisun Bay for sturgeon.
- 4 Based on the expected minor increases in residence time in the western Delta, any increases are not
- 5 expected to be of sufficient magnitude to substantially affect selenium bioaccumulation.
- Relative to Existing Conditions and the No Action Alternative (ELT), Alternative 2D would result in
   essentially no change in selenium concentrations throughout the Delta for most biota (less than
- 8 1%), although larger increases in selenium concentrations are predicted for sturgeon in the western
- 9 Delta. Concentrations of selenium in sturgeon would exceed only the lower benchmark, indicating a
- 10 low potential for effects. The modeling of bioaccumulation for sturgeon is less calibrated to site-
- 11 specific conditions than that for other biota, which was calibrated on a robust dataset for modeling 12 of bioaccumulation in largemouth bass as a representative species for the Delta. Overall, Alternative
- 12 of bloacculturation in argemouth bass as a representative species for the Deta. Overall, Alternative 13 2D would not be expected to substantially increase the frequency with which the applicable water
- quality criterion or toxicity and level of concern benchmarks would be exceeded in the Delta (there
   being only a small increase for sturgeon relative to the low benchmark and no exceedance of the
   high benchmark) or to substantially degrade the quality of water in the Delta, with regard to
- 16 high benchmark)17 selenium.
- In the LLT, the Delta source water fractions may be different from those occurring in the ELT due to
   changes in upstream hydrology and Delta hydrodynamics from additional climate change and sea
   level rise. These effects would occur independent of the alternative and, thus, the alternative-specific
   effects on selenium in the LLT are expected to be similar to those described above.

#### 22 SWP/CVP Export Service Areas

- 23 Alternative 2D would result in small  $(0.01-0.10 \mu g/L)$  decreases in long-term average selenium 24 concentrations in water at the Banks and Jones pumping plants, relative to Existing Conditions and 25 the No Action Alternative (ELT), for the entire period modeled (Appendix 8M, Selenium, Table M-26 33). These decreases in long-term average selenium concentrations in water would result in 27 increases in available assimilative capacity for selenium at these pumping plants, relative to the 28 USEPA's draft water quality criterion of 1.3 µg/L (Appendix 8M, Table M-45). The long-term average 29 selenium concentrations in water for Alternative 2D (range  $0.14-0.20 \mu g/L$ ) would be well below 30 the draft water quality criterion of  $1.3 \,\mu\text{g/L}$  (Appendix 8M, Table M-33).
- Relative to Existing Conditions and the No Action Alternative (ELT), Alternative 2D would result in
  small changes (about 1% or less) in estimated selenium concentrations in biota (whole-body fish,
  bird eggs [invertebrate diet], bird eggs [fish diet], and fish fillets) (Appendix 8M, *Selenium*, Table M39). Concentrations in biota would not exceed any selenium toxicity or level of concern benchmarks
  for Alternative 2D (Appendix 8M, Table M-39).
- In the LLT, the Delta source water fractions may be different from those occurring in the ELT due to
   changes in upstream hydrology and Delta hydrodynamics from additional climate change and sea
   level rise. These effects would occur independent of the alternative and, thus, the alternative-specific
   effects on selenium in the LLT are expected to be similar to those described above.
- 40 **NEPA Effects:** Relative to the No Action Alternative (ELT and LLT), Alternative 2D would result in
- 41 essentially negligible changes in selenium concentrations in water upstream of the Delta. Similarly,
- 42 there would be negligible changes in selenium water and most biota concentrations in the Delta,
- 43 with no exceedances of benchmarks for biological effects. For sturgeon in the Delta, there would be

only a small increase of threshold exceedance relative to the low benchmark for sturgeon and no
exceedance of the high benchmark. At the Banks and Jones pumping plants, Alternative 2D would
cause no increases in the frequency with which applicable benchmarks would be exceeded and
would slightly improve the quality of water in selenium concentrations. Therefore, the effects on
selenium (both as waterborne and as bioaccumulated in biota) from Alternative 2D are considered
to be not adverse.

7 **CEQA** Conclusion: There are no substantial point sources of selenium in watersheds upstream of the 8 Delta, and no substantial nonpoint sources of selenium in the watersheds of the Sacramento River 9 and the eastern tributaries. Nonpoint sources in the San Joaquin Valley that contribute selenium to 10 the Delta will be controlled through a TMDL developed by the Central Valley Water Board (2001) for 11 the lower San Joaquin River, established limits for the Grassland Bypass Project, and Basin Plan 12 objectives (Central Valley Regional Water Quality Control Board 2010d; State Water Resources 13 Control Board 2010b, 2010c) that are expected to result in decreasing discharges of selenium from 14 the San Joaquin River to the Delta. Consequently, any modified reservoir operations and subsequent 15 changes in river flows under Alternative 2, relative to Existing Conditions, are expected to cause 16 negligible changes in selenium concentrations in water. Any negligible changes in selenium 17 concentrations that may occur in the water bodies of the affected environment located upstream of 18 the Delta would not be of frequency, magnitude, and geographic extent that would adversely affect 19 any beneficial uses or substantially degrade the quality of these water bodies as related to selenium.

- 20 Relative to Existing Conditions, modeling estimates indicate Alternative 2D would result in 21 essentially no change in selenium concentrations in water or most biota throughout the Delta, with 22 no exceedances of benchmarks for biological effects. The Low Toxicity Threshold Exceedance 23 Quotient for selenium concentrations in sturgeon for all years in the San Joaquin River at Antioch 24 would increase slightly, from 0.94 for Existing Conditions to 1.0 for Alternative 2D. Concentrations 25 of selenium in sturgeon would exceed only the lower benchmark, indicating a low potential for 26 effects. Overall, Alternative 2D would not be expected to substantially increase the frequency with 27 which applicable benchmarks would be exceeded in the Delta (there being only a small increase for 28 sturgeon exceedance relative to the low benchmark for sturgeon and no exceedance of the high 29 benchmark) or substantially degrade the quality of water in the Delta, with regard to selenium.
- Assessment of effects of selenium in the SWP/CVP Export Service Areas is based on effects on
   selenium concentrations at the Banks and Jones pumping plants. Relative to Existing Conditions,
   Alternative 2D would cause no increases in the frequency with which applicable benchmarks would
   be exceeded, and would slightly improve the quality of water in selenium concentrations at the
   Banks and Jones pumping plants.
- 35 Based on the above, selenium concentrations that would occur in water under Alternative 2D would 36 not cause additional exceedances of applicable state or federal numeric or narrative water quality 37 objectives/criteria, or other relevant water quality effects thresholds identified for this assessment, 38 by frequency, magnitude, and geographic extent that would result in adverse effects to one or more 39 beneficial uses within affected water bodies. In comparison to Existing Conditions, water quality 40 conditions under Alternative 2D would not increase levels of selenium by frequency, magnitude, and 41 geographic extent such that the affected environment would be expected to have measurably higher 42 body burdens of selenium in aquatic organisms, thereby substantially increasing the health risks to 43 wildlife (including fish) or humans consuming those organisms. Water quality conditions under this 44 alternative with respect to selenium would not cause long-term degradation of water quality in the 45 affected environment, and therefore would not result in use of available assimilative capacity such

- 1 that exceedances of water quality objectives/criteria would be likely and would result in
- 2 substantially increased risk for adverse effects to one or more beneficial uses. This alternative would
- 3 not further degrade water quality by measurable levels, on a long-term basis, for selenium and, thus,
- 4 cause the CWA Section 303(d)-listed impairment of beneficial use to be made discernibly worse.
- Based on these findings, this impact is considered to be less than significant. No mitigation isrequired.

### 7 Impact WQ-26: Effects on Selenium Concentrations Resulting from Implementation of 8 Environmental Commitments 3, 4, 6–12, 15, and 16

NEPA Effects: Environmental Commitments 3, 4, 6–12, 15, and 16 would not increase selenium
 loading, and the amount of restoration that would occur would be minimal relative to the area of the
 Delta and implemented such that any localized changes in residence time are unlikely to measurably
 change selenium concentrations in water or biota relative to the No Action Alternative (ELT and
 LLT). Therefore, the effects on selenium from implementing Environmental Commitments 3, 4, 6–
 12, 15, and 16 are determined to be not adverse.

- 15 CEQA Conclusion: Environmental Commitments 3, 4, 6–12, 15, and 16 would not increase selenium 16 loading, and the amount of restoration that would occur would be minimal relative to the area of the 17 Delta and implemented such that any localized changes in residence time are unlikely to measurably 18 change selenium concentrations in water or biota relative to Existing Conditions. Therefore, it is 19 expected that with implementation of these Environmental Commitments there would be no 20 substantial, long-term increase in selenium concentrations in water in the rivers and reservoirs 21 upstream of the Delta, water in the Delta, or the waters exported to the SWP/CVP Export Service 22 Areas, relative to Existing Conditions. As such, these Environmental Commitments would not 23 contribute to additional exceedances of applicable water quality objectives/criteria. Given the 24 factors discussed in the assessment above and for Alternative 4 (see Section 8.3.3.9), any increases 25 in bioaccumulation rates from waterborne selenium that could occur in some areas as a result of 26 increased water residence times would not be of sufficient magnitude and geographic extent that 27 any portion of the Delta would be expected to have measurably higher body burdens of selenium in 28 aquatic organisms, and therefore would not substantially increase risk for adverse effects to 29 beneficial uses. Environmental Commitments 3, 4, 6–12, 15, and 16 would not cause long-term 30 degradation of water quality resulting in sufficient use of available assimilative capacity such that 31 occasionally exceeding water quality objectives/criteria would be likely. Also, these Environmental 32 Commitments would not result in substantially increased risk for adverse effects to any beneficial 33 uses. Furthermore, although the Delta is a CWA Section 303(d)-listed water body for selenium, given 34 the discussion in the assessment above, it is unlikely that restoration areas would result in 35 measurable increases in selenium in fish tissues or bird eggs such that the beneficial use impairment 36 would be made discernibly worse.
- Because it is unlikely that substantial increases in selenium in fish tissues or bird eggs would occur
  such that effects on aquatic life beneficial uses would be anticipated, and because of the avoidance
  and minimization measures that are designed to further minimize and evaluate the risk of such
  increases (see BDCP Appendix 3.C, *Avoidance and Minimization Measures*, for more detail on
  AMM27) as well as the Selenium Management environmental commitment (see Appendix 3B, *Environmental Commitments, AMMs, and CMs*), this impact is considered less than significant. No
- 43 mitigation is required.

### Impact WQ-27: Effects on Trace Metal Concentrations Resulting from Facilities Operations and Maintenance

The effects of operation of the water conveyance facilities under Alternative 2D on trace metal
concentrations in surface waters upstream of the Delta, relative to Existing Conditions and the No
Action Alternative (ELT and LLT) would be similar to those effects described for Alternative 4 (see
Section 8.3.3.9).

Given the poor association of dissolved trace metal concentrations with flow, river flow rate and
reservoir storage reductions that would occur under Alternative 2D, relative to Existing Conditions
and the No Action Alternative (ELT and LLT), would not be expected to result in a substantial
adverse change in trace metal concentrations in the reservoirs and rivers upstream of the Delta.

- 11 In the Delta, for metals of primarily aquatic life concern (copper, cadmium, chromium, lead, nickel, 12 silver, and zinc), average and 95<sup>th</sup> percentile trace metal concentrations of the primary source 13 waters to the Delta are very similar, and very large changes in source water fraction would be 14 necessary to effect a relatively small change in trace metal concentration at a particular Delta 15 location. Moreover, average and 95<sup>th</sup> percentile trace metal concentrations for these primary source 16 waters are all below their respective water quality criteria, including those that are hardness-based 17 (see Tables 8-51 and 8-52 in Section 8.3.1.7, Construction-Specific Considerations Used in the 18 Assessment). No mixing of these three source waters could result in a metal concentration greater 19 than the highest source water concentration, and given that the average and 95th percentile source 20 water concentrations for copper, cadmium, chromium, lead, nickel, silver, and zinc do not exceed 21 their respective criteria, more frequent exceedances of criteria in the Delta would not occur. For 22 metals of primarily human health and drinking water concern (arsenic, iron, manganese), average 23 and 95<sup>th</sup> percentile concentrations are also very similar (see Tables 8–10 in Appendix 8N, Trace 24 *Metals*) and average concentrations are below human health criteria. No mixing of these three 25 source waters could result in a metal concentration greater than the highest source water 26 concentration, and given that the average water concentrations for arsenic, iron, and manganese do 27 not exceed water quality criteria, more frequent exceedances of drinking water criteria in the Delta 28 would not be expected to occur.
- Because Alternative 2D would not result in substantial increases in trace metal concentrations in the
  water exported from the Delta or diverted from the Sacramento River through the proposed
  conveyance facilities, there is not expected to be substantial changes in trace metal concentrations
  in the SWP/CVP Export Service Areas, relative to Existing Conditions or the No Action Alternative
  (ELT and LLT).

In the LLT, the Delta source water fractions may be different from those occurring in the ELT due to
 changes in upstream hydrology and Delta hydrodynamics from additional climate change and sea
 level rise. These effects would occur independent of the alternative and, thus, the alternative-specific
 effects on trace metals in the LLT are expected to be similar to those described above.

- 38 As such, Alternative 2D would not be expected to substantially increase the frequency with which
- 39 applicable Basin Plan objectives or CTR criteria would be exceeded in the water bodies of the
- 40 affected environment or substantially degrade the quality of these water bodies, with regard to trace41 metals.
- 42 *NEPA Effects:* Alternative 2D would not be expected to substantially increase the frequency with
   43 which applicable Basin Plan objectives or CTR criteria would be exceeded in the water bodies of the

affected environment or substantially degrade the quality of these water bodies, with regard to trace
 metals, relative to the No Action Alternative (ELT and LLT). Therefore, the effects on trace metals
 from implementing Alternative 2D are determined to not be adverse.

*CEQA Conclusion:* While Alternative 2D would alter the magnitude and timing of reservoir releases
 north, south and east of the Delta, this would have no substantial effect on the various watershed
 sources of trace metals. Moreover, long-term average flow and trace metals at Sacramento River at
 Hood and San Joaquin River at Vernalis are poorly correlated; therefore, changes in river flows
 would not be expected to cause a substantial long-term change in trace metal concentrations
 upstream of the Delta.

- 10 Average and 95<sup>th</sup> percentile trace metal concentrations are very similar across the primary source 11 waters to the Delta. Given this similarity, very large changes in source water fraction would be 12 necessary to effect a relatively small change in trace metal concentration at a particular Delta 13 location. Moreover, average and 95<sup>th</sup> percentile trace metal concentrations for these primary source 14 waters are all below their respective water quality criteria. No mixing of these three source waters 15 could result in a metal concentration greater than the highest source water concentration, and given 16 that trace metals do not already exceed water quality criteria, more frequent exceedances of criteria 17 in the Delta would not be expected to occur under Alternative 2D.
- Because Alternative 2D is not expected to result in substantial changes in trace metal concentrations
   in Delta waters, which includes Banks and Jones pumping plants, effects on trace metal
   concentrations in the SWP/CVP Export Service Area are expected to be negligible.
- 21 As such, this alternative is not expected to cause additional exceedance of applicable water quality 22 objectives by frequency, magnitude, and geographic extent that would cause adverse effects on any 23 beneficial uses of waters in the affected environment. Because trace metal concentrations are not 24 expected to increase substantially, no long-term water quality degradation for trace metals is 25 expected to occur and, thus, no adverse effects to beneficial uses would occur. Furthermore, any 26 negligible changes in long-term trace metal concentrations that may occur in water bodies of the 27 affected environment would not be expected to make any existing beneficial use impairments 28 measurably worse. The trace metals discussed in this assessment are not considered 29 bioaccumulative, and thus would not directly cause bioaccumulative problems in aquatic life or 30 humans. Based on these findings, this impact is considered to be less than significant. No mitigation 31 is required.

### Impact WQ-28: Effects on Trace Metal Concentrations Resulting from Implementation of Environmental Commitments 3, 4, 6–12, 15, and 16

- 34 *NEPA Effects:* Because Environmental Commitments 3, 4, 6–12, 15, and 16 present no new sources
   35 of trace metals to the affected environment, the effects on trace metal concentrations from
   36 implementing these Environmental Commitments are determined to be not adverse.
- 37 *CEQA Conclusion:* Implementation of Environmental Commitments 3, 4, 6–12, 15, and 16 would not
   38 cause substantial long-term increase in trace metal concentrations in the rivers and reservoirs
- 39 upstream of the Delta, in the Delta Region, or the SWP/CVP Export Service Areas, because they
- 40 present no new sources of trace metals to the affected environment. As such, this alternative is not
- 41 expected to cause additional exceedance of applicable water quality objectives by frequency,
- 42 magnitude, and geographic extent that would cause adverse effects on any beneficial uses of waters
- 43 in the affected environment. Because trace metal concentrations are not expected to increase

- 1 substantially, no long-term water quality degradation for trace metals is expected to occur and, thus,
- 2 no adverse effects to beneficial uses would occur. Furthermore, any negligible changes in long-term
- 3 trace metal concentrations that may occur throughout the affected environment would not be
- 4 expected to make any existing beneficial use impairments measurably worse. The trace metals
- 5 discussed in this assessment are not considered bioaccumulative, and thus would not directly cause
- 6 bioaccumulative problems in aquatic life or humans. Based on these findings, this impact is
- 7 considered to be less than significant. No mitigation is required.

### 8 Impact WQ-29: Effects on TSS and Turbidity Resulting from Facilities Operations and 9 Maintenance

- 10 As described for Alternative 4 (see Section 8.3.3.9), the operation of the water conveyance facilities 11 under Alternative 2D is expected to have a minimal effect on TSS and turbidity levels in surface 12 waters upstream of the Delta, in the Delta, and in the SWP/CVP Export Service Areas relative to 13 Existing Conditions and the No Action Alternative (ELT and LLT). This is because the factors that 14 would affect TSS and turbidity levels in the surface waters of these areas would be the same. TSS 15 concentrations and turbidity levels in rivers upstream of the Delta are affected primarily by: 1) TSS 16 concentrations and turbidity levels of the water released from the upstream reservoirs, 2) erosion 17 occurring within the river channel beds, which is affected by river flow velocity and bank protection, 18 3) TSS concentrations and turbidity levels of tributary inflows, point-source inputs, and nonpoint 19 runoff as influenced by surrounding land uses; and 4) phytoplankton, zooplankton and other 20 biological material in the water. Within the Delta, TSS concentrations and turbidity levels in Delta 21 waters are affected by TSS concentrations and turbidity levels of inflows (and associated sediment 22 load), as well as fluctuation in flows within the channels due to the tides, with sediments depositing 23 as flow velocities and turbulence are low at periods of slack tide, and sediments becoming 24 suspended when flow velocities and turbulence increase when tides are near the maximum. TSS and 25 turbidity variations can also be attributed to phytoplankton, zooplankton and other biological 26 material in the water. These factors would be similar under Alternative 2D and Alternative 4, are 27 expected to be minimally different from Existing Conditions and the No Action Alternative (ELT and 28 LLT). Because Alternative 2D is expected to have minimal effect on TSS concentrations and turbidity 29 levels in Delta waters, including water exported at the south Delta pumps, relative to Existing 30 Conditions or the No Action Alternative (ELT and LLT), Alternative 2D also is expected to have 31 minimal effect on TSS concentrations and turbidity levels in the SWP/CVP Export Service Areas 32 waters.
- 33 *NEPA Effects:* Because TSS concentrations and turbidity levels are expected to be minimally affected
   34 relative to the No Action Alternative (ELT and LLT), the effects on TSS and turbidity from
   35 implementing Alternative 2D are determined to not be adverse.

36 **CEQA** Conclusion: As described for Alternative 4 (see Section 8.3.3.9) changes in river flow rate and 37 reservoir storage that would occur under Alternative 2D, relative to Existing Conditions, would not 38 be expected to result in a substantial adverse change in TSS concentrations and turbidity levels in 39 the reservoirs and rivers upstream of the Delta, given that suspended sediment concentrations are 40 more affected by season than flow. Within the Delta, geomorphic changes associated with sediment 41 transport and deposition are usually gradual, occurring over years, and high storm event inflows 42 would not be substantially affected. Thus, it is expected that the TSS concentrations and turbidity 43 levels in the affected channels would not be substantially different from the levels under Existing 44 Conditions. There is not expected to be substantial, if even measurable, changes in TSS 45 concentrations and turbidity levels in the SWP/CVP Export Service Areas waters under Alternative

- 1 2D, relative to Existing Conditions, because this alternative is not expected to result in substantial
- 2 changes in TSS concentrations and turbidity levels at the south Delta export pumps, relative to
- 3 Existing Conditions. Therefore, this alternative is not expected to cause additional exceedance of
- 4 applicable water quality objectives where such objectives are not exceeded under Existing
- 5 Conditions. Because TSS concentrations and turbidity levels are not expected to be substantially
- 6 different, long-term water quality degradation is not expected, and, thus, beneficial uses are not
- expected to be adversely affected. Finally, TSS and turbidity are neither bioaccumulative nor CWA
   Section 303(d) listed constituents. Based on these findings, this impact is considered to be less than
- Section 303(d) listed constituents. Based on these findings, this impact is considered to be less t
   significant. No mitigation is required.
- Impact WQ-30: Effects on TSS and Turbidity Resulting from Implementation of
   Environmental Commitments 3, 4, 6-12, 15, and 16
- *NEPA Effects*: Localized, temporary changes in TSS and turbidity could occur associated with the
   restoration actions of Environmental Commitments 3, 4, 6–12, 15, and 16. However, these changes
   would be gradual and not expected to substantially differ from No Action Alternative (ELT and LLT)
   conditions. Therefore, the effects on TSS and turbidity from implementing these Environmental
   Commitments are determined to be not adverse.
- 17 **CEQA Conclusion:** It is expected that the TSS concentrations and turbidity levels Upstream of the 18 Delta, in the Plan Area, and the SWP/CVP Export Service Areas due to implementation of 19 Environmental Commitments 3, 4, 6–12, 15, and 16 would not be substantially different relative to 20 Existing Conditions, except within localized areas of the Delta modified through creation of habitat 21 and open water. Therefore, this alternative is not expected to cause additional exceedance of 22 applicable water quality objectives where such objectives are not exceeded under Existing 23 Conditions. Because TSS concentrations and turbidity levels Upstream of the Delta, in the greater 24 Plan Area, and in the SWP/CVP Export Service Areas are not expected to be substantially different, 25 long-term water quality degradation is not expected relative to TSS and turbidity, and, thus, 26 beneficial uses are not expected to be adversely affected. Finally, TSS and turbidity are neither 27 bioaccumulative nor CWA Section 303(d) listed constituents. Based on these findings, this impact is 28 considered to be less than significant. No mitigation is required.

### Impact WQ-31: Water Quality Effects Resulting from Construction-Related Activities for the Water Conveyance Facilities and Environmental Commitments

- 31 The potential construction-related water quality effects that would occur under Alternative 2D 32 would be similar to the effects described for Alternative 4A (see Section 8.3.4.2). This is because the 33 type, size and number of construction activities for water conveyance facilities and Environmental 34 Commitments that would occur under Alternative 2D would be similar to Alternative 4A. The 35 construction-related activities for the water conveyance facilities under Alternative 2D would be 36 similar to those described for Alternative 4A. However, there would be more construction activity 37 associated with two additional intakes and the area of in-water habitat restoration activities 38 implemented under Alternative 2D would be greater.
- NEPA Effects: The types and magnitude of potential construction-related water quality effects
   associated with implementation of Alternative 2D would be very similar to the effects discussed for
   Alternative 4A. Nevertheless, the construction of water conveyance facilities and Environmental
   Commitments, with the implementation of the BMPs specified in Appendix 3B, *Environmental Commitments, AMMs, and CMs,* and other agency permitted construction requirements, would result
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- 1 in the potential water quality effects being largely avoided and minimized. The specific
- 2 Environmental Commitments that would be implemented under Alternative 2D would be similar to
- 3 those described for Alternative 4A. Consequently, relative to the No Action Alternative (ELT),
- 4 Alternative 2D would not be expected to cause exceedance of applicable water quality
- 5 objectives/criteria or substantial water quality degradation with respect to constituents of concern,
- 6 and thus would not adversely affect any beneficial uses upstream of the Delta, in the Delta, or in the
- 7 SWP/CVP Export Service Areas. Therefore, with implementation of environmental commitments
- 8 presented in Appendix 3B, the potential construction-related water quality effects are considered to
  9 be not adverse.
- 10 **CEQA** Conclusion: Because environmental commitments would be implemented under Alternative 11 2D for construction-related activities along with agency-issued permits that also contain construction requirements to protect water quality, the construction-related effects, relative to 12 13 Existing Conditions, would not be expected to cause or contribute to substantial alteration of 14 existing drainage patterns which would result in substantial erosion or siltation on- or off-site, 15 substantial increased frequency of exceedances of water quality objectives/criteria, or substantially 16 degrade water quality with respect to the constituents of concern on a long-term average basis, and 17 thus would not adversely affect any beneficial uses in water bodies upstream of the Delta, within the 18 Delta, or in the SWP/CVP Export Service Areas. Moreover, because the construction-related 19 activities would be temporary and intermittent in nature, the construction would involve negligible 20 discharges, if any, of bioaccumulative or CWA Section 303(d) listed constituents to water bodies of 21 the affected environment. As such, construction activities would not contribute measurably to 22 bioaccumulation of contaminants in organisms or humans or cause CWA Section 303(d) 23 impairments to be discernibly worse. Based on these findings, this impact is determined to be less 24 than significant. No mitigation is required.

### Impact WQ-32: Effects on *Microcystis* Bloom Formation Resulting from Facilities Operations and Maintenance

#### 27 Upstream of the Delta

28 Adverse effects from *Microcystis* upstream of the Delta have only been documented in lakes such as 29 Clear Lake, where eutrophic levels of nutrients give cyanobacteria a competitive advantage over 30 other phytoplankton during the bloom season. Large reservoirs upstream of the Delta are typically 31 characterized by low nutrient concentrations, where other phytoplankton outcompete 32 cyanobacteria, including Microcystis. In the rivers and streams of the Sacramento River watershed, 33 watersheds of the eastern tributaries (Cosumnes, Mokelumne, and Calaveras Rivers), and the San 34 Joaquin River upstream of the Delta under Existing Conditions, bloom development is limited by 35 high water velocity and low residence times. These conditions are not expected to change under 36 Alternative 2D or the No Action Alternative (ELT and LLT). Consequently, any modified reservoir 37 operations under Alternative 2D are not expected to promote *Microcystis* production upstream of 38 the Delta, relative to Existing Conditions and the No Action Alternative (ELT and LLT).

#### 39 **Delta**

- 40 During the June through October period when *Microcystis* blooms occur in the Delta, it is a
- 41 combination of flows, associated residence time, and water temperatures that are believed to most 42 influence *Microcystis* bloom formation
- 42 influence *Microcystis* bloom formation.

1 Under Alternative 2D, a portion of the Sacramento River water which is conveyed through the Delta 2 to the south Delta intakes under Existing Conditions would be replaced at various locations 3 throughout the Delta by other source water due to diversion of Sacramento River water at the north 4 Delta intakes. The changes in flow paths of water through the Delta and change in operation of the 5 south Delta pumps that would occur due to facilities operations and maintenance of Alternative 2D 6 could result in localized increases in residence time in various Delta sub-regions and decreases in 7 residence time in other areas. Because there is no published analysis of the relationship between 8 Microcystis occurrence and residence time, there is uncertainty on how increased residence times 9 may affect Microcystis occurrences (ICF International 2016). Further, there is substantial 10 uncertainty regarding the extent that facilities operations and maintenance of Alternative 2D would 11 result in a net increase in water residence times at various locations throughout the Delta, relative 12 to Existing Conditions. In addition to the effects of operations and maintenance of Alternative 2D, 13 increases in water residence times are expected occur due to separate factors and actions 14 concurrent with the alternative, including habitat restoration (8,000 acres of tidal habitat and 15 enhancements in the Yolo Bypass) and sea level rise due to climate change.

16 To ensure project operations do not create increased *Microcystis* blooms in the Delta, water flow 17 through Delta channels can be managed through real-time operations, particularly the balancing of 18 the north and south Delta diversions. By operating the south Delta pumps more frequently during 19 periods conducive to increased *Microcystis* blooms, residence times can be managed to decrease the 20 potential for blooms to develop, and thus decrease potential microcystin increases due to project 21 operations. As such, effects of Alternative 2D on Microcystis levels, and thus microcystin 22 concentrations in the Delta, would not be made more adverse relative to Existing Conditions and the No Action Alternative (ELT and LLT). 23

24Water temperature is also a critical parameter that has been related to *Microcystis* blooms in the25Delta. Since Delta water temperatures are largely driven by air temperature, climate change that26increases air temperatures relative to Existing Conditions would be expected to increase ambient27water temperatures in the Delta by 1.3-2.5°F. These climate changes in the ELT are expected to28occur in the Delta under the No Action Alternative, relative to Existing Conditions. Alternative 2D29operations and maintenance is not expected to cause increased Delta water temperatures, relative30to Existing Conditions or the No Action Alternative.

31 In summary, increased frequency and magnitude of *Microcystis* blooms may occur in the Delta in the 32 future, relative to Existing Conditions, due to factors unrelated to the project alternative, including: 33 1) increased residence times resulting from restoration activities and climate change-related sea 34 level rise and 2) climate change-related increased Delta water temperatures. If Microcystis 35 occurrences did increase in certain sub-regions of the Delta in the future, there would also be the 36 potential for increased microcystin presence in the Delta, relative to Existing Conditions. To ensure 37 project operations under Alternative 2D do not create significant increases in *Microcystis* blooms in 38 the Delta, that may be associated with increased residence times, water flow through Delta channels 39 would be managed through real-time operations.

#### 40 SWP/CVP Export Service Area

As described above for the Delta, source waters to the south Delta intakes could be adversely
affected, relative to Existing Conditions by *Microcystis* both from an increase in Delta water

- 43 temperatures associated with climate change and from an increase in water residence times. The
- 44 impacts from increased Delta water residence times would be primarily related to habitat

- 1 restoration (8,000 acres of tidal habitat restoration and enhancements in the Yolo Bypass) that is
- 2 assumed to occur separate from Alternative 2D. The combined effect of these factors on the
- 3 potential for *Microcystis* blooms in source waters to the south Delta intakes is expected to be much
- 4 greater than the influence of operations and maintenance of Alternative 2D, the effects of which will
- 5 be mitigated through real time operations. Increases in ambient air temperatures due to climate
- change relative to Existing Conditions are expected under this alternative. Increases in ambient air
   temperatures are expected to result in warmer ambient water temperatures, and thus conditions
- 8 more suitable to *Microcystis* growth, in the water bodies of the SWP/CVP Export Service Areas. The
- 9 incremental increase in long-term average air temperatures would be less at the ELT (2.0°F),
- 10 compared to the LLT (4.0°F).
- 11 As discussed in the Delta section above, Alternative 2D is not expected to substantially adversely 12 affect Microcystis blooms, relative to Existing Conditions and the No Action Alternative (ELT and 13 LLT). Additionally, residence time and water temperature conditions in the SWP/CVP Export Service 14 Areas are not expected to become more conducive to Microcystis bloom formation due to the 15 operations and maintenance of Alternative 2D, relative to Existing Conditions and the No Action 16 Alternative (ELT and LLT), because water residence times are not projected to increase in the 17 SWP/CVP Export Service Areas and any temperature increases there would be due to climate 18 change not due to Alternative 2D.
- 19 **NEPA Effects:** Modified reservoir operations under Alternative 2D are not expected to promote 20 Microcystis production upstream of the Delta, relative to the No Action Alternative (ELT and LLT). 21 Similarly, operations and maintenance of Alternative 2D is not expected to substantially increase 22 water residence times or ambient water temperatures in the Delta, including at the Banks and Jones 23 pumping plants, and thus is not expected to result in adverse effects on *Microcystis* in the Delta, 24 relative to No Action Alternative (ELT and LLT). Lack of adverse effects on Microcystis in the Delta 25 would mean that Delta waters diverted into the SWP/CVP Export Service Areas would not be 26 adversely affected. Finally, the potential for *Microcystis* bloom formation within the SWP/CVP 27 Export Service Area water bodies and canals would not be expected to change substantially, if at all, 28 because water residence times are not projected to increase in the SWP/CVP Export Service Areas 29 and any temperature increases there would be due to climate change and not due to Alternative 2D. 30 Thus, the effects on *Microcystis* in surface waters upstream of the Delta, in the Delta, and in the 31 SWP/CVP Export Service Areas from implementing Alternative 2D are determined to be not 32 adverse.
- 33 **CEOA Conclusion:** Modified reservoir operations under Alternative 2D are not expected to promote 34 *Microcystis* production upstream of the Delta, relative to the Existing Conditions. Increased 35 frequency and magnitude of *Microcystis* blooms may occur in the Delta in the future, relative to 36 Existing Conditions, due to increased residence times resulting from restoration activities unrelated 37 to the project alternative, as well as climate change and sea level rise that are expected to increase 38 Delta water temperatures. Such increases in residence time and water temperatures would not be 39 caused by implementation of Alternative 2D. Operations and maintenance of Alternative 2D. 40 including the use of real-time operations, are not expected to result in flow and temperature 41 conditions in the Delta, including at the Banks and Jones pumping plants, that would cause 42 substantial increases in the frequency, magnitude, and geographic extent of Microcystis blooms. As 43 such, this alternative would not be expected to cause additional exceedance of applicable water 44 quality objectives/criteria by frequency, magnitude, and geographic extent that would cause 45 significant impacts on any beneficial uses of waters in the affected environment. Microcystis and 46 microcystins are not CWA Section 303(d) listed within the affected environment and thus any

- 1 increases that could occur in some areas of the Delta would not make any existing *Microcystis*
- 2 impairment measurably worse because no such impairments currently exist. Microcystin, the toxin
- 3 produced by *Microcystis,* is bioaccumulative in the Delta foodweb (Lehman 2010). Thus, potential
- 4 increases in *Microcystis* occurrences due to climate change and sea level rise may lead to increased
- 5 microcystin presence in the Delta, relative to Existing Conditions. This has potential to cause 6 microcystins to bioaccumulate to greater levels in aquatic organisms that would, in turn, pose health
- 6 microcystins to bioaccumulate to greater levels in aquatic organisms that would, in turn, pose health 7 risks to fish, wildlife or humans. While long-term water quality degradation related to microcystin
- 8 levels may occur and, thus, impacts on beneficial uses could occur, these impacts are not related to
- 9 implementation of Alternative 2D. Although there is uncertainty regarding this impact, the effects on
- 10 *Microcystis* from implementing water conveyance facilities are determined to be less than
- 11 significant. No mitigation is required.

### Impact WQ-33: Effects on *Microcystis* Bloom Formation Resulting from Environmental Commitments

Effects on *Microcystis* from implementation of Environmental Commitments under Alternative 2D
would be the same as those described for Alternative 4A.

- *NEPA Effects:* Based on the discussion for Impact WQ-33 in Section 8.3.4.2, the effects on *Microcystis* from implementing Environmental Commitments 3, 4, 6–12, 15, and 16 are determined to be not
   adverse.
- 19 CEQA Conclusions: Based on the discussion for Impact WQ-33 in Section 8.3.4.2, Environmental 20 Commitments 3, 4, 6–12, 15, and 16 would not be expected to cause additional exceedance of 21 applicable water quality objectives/criteria by frequency, magnitude, and geographic extent that 22 would cause significant impacts on any beneficial uses of waters in the affected environment. 23 Microcystis and microcystins are not CWA Section 303(d) listed within the affected environment and 24 thus any increases that could occur in some areas would not make any existing Microcystis 25 impairment measurably worse because no such impairments currently exist. However, it is possible 26 that increases in the frequency, magnitude, and geographic extent of Microcystis blooms in the Delta 27 would occur at the early long-term for reasons unassociated with implementation of the 28 Environmental Commitments, including tidal habitat restoration. Further, microcystin is 29 bioaccumulative in the Delta foodweb (Lehman 2010). Thus, potential increases in Microcystis 30 occurrences may lead to increased microcystin presence in the Delta relative to Existing Conditions. 31 This has potential to cause microcystins to bioaccumulate to greater levels in aquatic organisms that 32 would, in turn, pose health risks to fish, wildlife or humans. While long-term water quality 33 degradation related to microcystins levels may occur and, thus, significant impacts on beneficial 34 uses could occur, these impacts are not related to implementation of the Environmental 35 Commitments. Therefore, the effects on *Microcystis* from implementing the Environmental
- 36 Commitments are determined to be less than significant. No mitigation is required.

### Impact WQ-34: Effects on San Francisco Bay Water Quality Resulting from Facilities Operations and Maintenance and Environmental Commitments

- The effects analysis presented in the preceding impacts (Impact WQ-1 through WQ-33) concluded
   that Alternative 2D would have a less-than-significant impact/no adverse effect on the following
   constituents in the Delta:
- Boron

- 1 Bromide
- 2 Chloride
- 3 DOC
- 4 DO
- 5 Pathogens
- 6 Pesticides
- 7 Trace metals
- 8 Turbidity and TSS
- 9 Microcystis

10 Elevated concentrations of boron are of concern in drinking and agricultural water supplies. 11 Chloride, DOC, and bromide concentrations also are of concern in drinking water supplies. However, 12 waters in the San Francisco Bay are not designated to support MUN and AGR beneficial uses. 13 Changes in Delta DO, pathogens, pesticides, trace metals, and turbidity and TSS are not anticipated 14 to be of a frequency, magnitude and geographic extent that would adversely affect any beneficial 15 uses or substantially degrade the quality of the Delta. Changes in *Microcystis* would be primarily due 16 to factors unassociated with the project alternative. Thus, changes in boron, bromide, chloride, DOC, 17 DO, pathogens, pesticides, trace metals, turbidity and TSS, and *Microcystis* in Delta outflow 18 associated with implementation of Alternative 2D, relative to Existing Conditions and the No Action 19 Alternative (ELT and LLT) are not anticipated to be of a frequency, magnitude and geographic extent 20 that would adversely affect any beneficial uses or substantially degrade the quality of the of San 21 Francisco Bay, as described for Alternative 4 (see Section 8.3.3.9).

- Elevated EC is of concern for its effects on the AGR beneficial use and fish and wildlife beneficial
  uses. San Francisco Bay does not have an AGR beneficial use designation. As described for
  Alternative 4, salinity throughout San Francisco Bay is largely a function of the tides, as well as to
  some extent the freshwater inflow from upstream. However, the changes in Delta outflow due to
  Alternative 2D, relative to Existing Conditions and the No Action Alternative (ELT and LLT), would
  be minor compared to tidal flows, and thus no substantial adverse effects on salinity, or fish and
  wildlife beneficial uses, downstream of the Delta are expected.
- 29 Also, as described for Alternative 4, changes in nutrient loading would not be expected to contribute 30 to adverse effects to beneficial uses. Changes in nitrogen (ammonia and nitrate) loading to Suisun 31 and San Pablo Bays under Alternative 2D, relative to Existing Conditions and the No Action 32 Alternative (ELT and LLT), would not adversely impact primary productivity in these embayments 33 because light limitation and grazing currently limit algal production in these embayments. Nutrient 34 levels and ratios are not considered a direct driver of *Microcystis* and cyanobacteria levels in the 35 North Bay. The only postulated effect of changes in phosphorus loads to Suisun and San Pablo Bays 36 is related to the influence of nutrient stoichiometry on primary productivity. However, there is 37 uncertainty regarding the impact of nutrient ratios on phytoplankton community composition and 38 abundance. As described for Alternative 4, any effect on phytoplankton community composition 39 would likely be small compared to the effects of grazing from introduced clams and zooplankton in 40 the estuary. Therefore, changes in total nitrogen and phosphorus loading that would occur in Delta 41 outflow to San Francisco Bay, relative to Existing Conditions and the No Action Alternative (ELT and 42 LLT), shown in Appendix 80, San Francisco Bay Analysis, Table 80-1, are not expected to result in
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- degradation of water quality with regard to nutrients that would result in adverse effects to
   beneficial uses.
- 3 Similar to Alternative 4, loads of mercury and methylmercury from the Delta to San Francisco Bay
- 4 are estimated to change relatively little due to changes in source water fractions and net Delta
- 5 outflow that would occur under Alternative 2D, relative to Existing Conditions and the No Action
- 6 Alternative (ELT and LLT) (Appendix 80, *San Francisco Bay Analysis*, Table 80-2). Also, the
- 7 incremental increase in dissolved selenium concentrations in the North Bay, relative to Existing 8 Conditional would be perfigible (0.01 up (1)) under this alternative (Amar dia 20, Table 20, 2)
- 8 Conditions, would be negligible  $(0.01 \ \mu g/L)$  under this alternative (Appendix 80, Table 80-3).
- 9 **NEPA Effects:** Based on the discussion above, Alternative 2D, relative to the No Action Alternative 10 (ELT and LLT), would not cause further degradation to water quality with respect to boron, 11 bromide, chloride, DO, DOC, EC, mercury, pathogens, pesticides, selenium, nutrients (ammonia, 12 nitrate, phosphorus), trace metals, turbidity and TSS, or *Microcystis* in the San Francisco Bay. 13 Further, changes in these constituent concentrations in Delta outflow would not be expected to 14 cause changes in Bay concentrations of frequency, magnitude, and geographic extent that would 15 adversely affect any beneficial uses. In summary, effects on the San Francisco Bay from 16 implementation of water conveyance facilities and Environmental Commitments 3, 4, 6–12, 15, and 17 16 are considered to be not adverse.
- 18 **CEQA** Conclusion: As with Alternative 4, Alternative 2D would not be expected to cause long-term 19 degradation of water quality in San Francisco Bay resulting in sufficient use of available assimilative 20 capacity such that occasionally exceeding water quality objectives/criteria would be likely and 21 would result in substantially increased risk for adverse effects to one or more beneficial uses. 22 Further, this alternative would not be expected to cause additional exceedance of applicable water 23 quality objectives/criteria in the San Francisco Bay by frequency, magnitude, and geographic extent 24 that would cause significant impacts on any beneficial uses of waters in the affected environment. 25 Any changes in boron, bromide, chloride, and DOC in the San Francisco Bay would not adversely 26 affect beneficial uses, because the uses most affected by changes in these parameters, MUN and AGR, 27 are not beneficial uses of the Bay. Further, no substantial changes in DO, pathogens, pesticides, trace 28 metals, turbidity or TSS, and *Microcystis* are anticipated in the Delta due to the implementation of 29 Alternative 2D, relative to Existing Conditions, therefore, no substantial changes to these 30 constituents levels in the Bay are anticipated. Changes in Delta salinity would not contribute to 31 measurable changes in Bay salinity, as the change in Delta outflow would be two to three orders of 32 magnitude lower than (and thus minimal compared to) the Bay's tidal flow and thus, have minimal 33 influence on salinity changes. Changes in nutrient load, relative to Existing Conditions, are expected 34 to have minimal effect on water quality degradation, primary productivity, or phytoplankton 35 community composition. As with Alternative 4, the change in mercury and methylmercury load 36 (which is based on source water and Delta outflow), relative to Existing Conditions, would be within 37 the level of uncertainty in the mass load estimate and not expected to contribute to water quality 38 degradation, make the CWA Section 303(d) mercury impairment measurably worse or cause 39 mercury/methylmercury to bioaccumulate to greater levels in aquatic organisms that would, in 40 turn, pose substantial health risks to fish, wildlife, or humans. Similarly, based on Alternative 4 41 estimates, the increase in selenium load would be minimal, and total and dissolved selenium 42 concentrations would be expected to be the same as Existing Conditions, and less than the target 43 associated with white sturgeon whole-body fish tissue levels for the North Bay. Thus, the change in 44 selenium load is not expected to contribute to water quality degradation, or make the CWA Section 45 303(d) selenium impairment measurably worse or cause selenium to bioaccumulate to greater 46 levels in aquatic organisms that would, in turn, pose substantial health risks to fish, wildlife, or

humans. Based on these findings, this impact is considered to be less than significant. No mitigation
 is required.

## 38.3.4.4Alternative 5A—Dual Conveyance with Modified4Pipeline/Tunnel and Intake 2 (3,000 cfs; Operational Scenario C)

5 Discussion of water quality impacts of Alternative 5A was first provided in the RDEIR/SDEIS. The 6 water quality assessments in the RDEIR/SDEIS for boron, bromide, chloride, DOC, EC, mercury, 7 nitrate, and selenium in the Delta and SWP/CVP Export Services Areas utilized results from water 8 quality modeling performed for Alternative 5 in the ELT, which included Yolo Bypass improvements, 9 25,000 acres of tidal habitat restoration, and the EC compliance location at Emmaton relocated to 10 Threemile Slough. The analysis of effects of Alternative 5A, presented herein, on boron, bromide, 11 chloride, DOC, EC, mercury, nitrate, and selenium in the Delta and SWP/CVP Export Service Areas is 12 based on revised modeling, which assumed implementation of Yolo Bypass improvements, the EC 13 compliance location remaining at Emmaton, and no tidal habitat restoration. Because the modeling 14 of Alternative 5A and the No Action Alternative (ELT) included Yolo Bypass Improvements, but no 15 tidal habitat restoration, comparison of modeling results for Alternative 5A to No Action Alternative 16 (ELT) results in the impact discussions below allows for isolating and identifying effects solely due 17 to implementation of Alternative 5A in the ELT.

- As described in Chapter 3, *Description of Alternatives*, actions associated with Alternative 4 that are
  not proposed to be implemented under Alternative 5A would continue to be pursued as part of
  existing, but separate, projects and programs associated with the 2008 USFWS and 2009 NMFS
  BiOps, California EcoRestore, and the 2014 California Water Action Plan. Due to the reduced suite of
  Environmental Commitments in Alternative 5A compared to Alternative 4 (in particular,
  significantly less tidal habitat restoration), the impacts to water quality due to Alternative 5A are
  substantially less compared to Alternative 4, particularly in the Delta.
- The water quality impact conclusions for Alternative 5A remain the same as those presented in the
   RDEIR/SDEIS. The revisions to the assessment are in the presentation of modeled changes in
   concentrations, water quality criteria/objective exceedances, and use of assimilative capacity, and
   refinements to mitigation measures for EC.

### Impact WQ-1: Effects on Ammonia Concentrations Resulting from Facilities Operations and Maintenance

#### 31 Upstream of the Delta

32 As described for Alternative 4 (see Section 8.3.3.9), substantial point and non-point sources of 33 ammonia-N do not exist upstream of the SRWTP at Freeport in the Sacramento River watershed, in 34 the watersheds of the eastern tributaries (Cosumnes, Mokelumne, and Calaveras Rivers), or 35 upstream of the Delta in the San Joaquin River watershed. Thus, like Alternative 4, operation of the 36 water conveyance facilities under Alternative 5A would have negligible, if any, effect on ammonia 37 concentrations in the rivers and reservoirs upstream of the Delta relative to Existing Conditions and 38 the No Action Alternative (ELT and LLT). Any negligible increases in ammonia-N concentrations that 39 could occur in the water bodies of the affected environment located upstream of the Delta would not 40 be of frequency, magnitude and geographic extent that would adversely affect any beneficial uses or 41 substantially degrade the quality of these water bodies, with regard to ammonia.
### 1 Delta

- 2 As described for Alternative 4 (see Section 8.3.3.9), a substantial decrease in Sacramento River
- 3 ammonia concentrations is expected under Alternative 5A relative to Existing Conditions, due to
- 4 planned lowering of ammonia in the SRWTP effluent discharge, and this is expected to decrease
- 5 ammonia concentrations for all areas of the Delta that are influenced by Sacramento River water.
- 6 Concentrations of ammonia at locations not influenced notably by Sacramento River water would
- 7 change little relative to Existing Conditions, due to the similarity in San Joaquin River and San
- 8 Francisco Bay concentrations and the lack of expected changes in either of these concentrations.
- 9 Thus, Alternative 5A would not result in substantial increases in ammonia concentrations in the
- 10 project area, relative to Existing Conditions.
- 11 Relative to the No Action Alternative (ELT and LLT), the primary mechanism that could potentially 12 alter ammonia concentrations under Alternative 5A is decreased flows in the Sacramento River, 13 which would lower dilution available to the SRWTP discharge. This flow change would be 14 attributable only to operations of the water conveyance facilities, since the same assumptions 15 regarding SRWTP discharge ammonia concentrations, water demands, climate change, and sea level 16 rise apply to both Alternative 5A and the No Action Alternative (ELT and LLT). A simple mass 17 balance calculation was performed to calculate ammonia concentrations downstream of the SRWTP 18 discharge (i.e., downstream of Freeport) under Alternative 5A and the No Action Alternative (ELT) 19 to assess the effects of the flow changes. Monthly average CALSIM II flows at Freeport and the 20 upstream ammonia concentration (0.04 mg/L-N; Central Valley Water Board 2010a:5) were used, 21 together with the SRWTP permitted average dry weather flow (181 mgd) and seasonal ammonia 22 limitations (1.5 mg/L-N in Apr–Oct, 2.4 mg/L-N in Nov–Mar), to estimate the average change in 23 ammonia concentrations downstream of the SRWTP. Table 8-75 shows monthly average and long-24 term annual average predicted concentrations under Alternative 5A. As Table 8-75 shows, average 25 monthly ammonia concentrations in the Sacramento River downstream of Freeport (upon full 26 mixing of the SRWTP discharge with river water) under Alternative 5A and the No Action 27 Alternative (ELT) are expected to be similar. In comparison to the No Action Alternative (ELT), 28 minor increases in monthly average ammonia concentrations would occur during August, 29 September, and November under Alternative 5A. Minor decreases in ammonia concentrations are 30 expected for Alternative 5A in January through April, June and December. The annual average 31 concentration under Alternative 5A would be the same as that under the No Action Alternative 32 (ELT). Relative to the No Action Alternative (LLT), Alternative 5A (LLT) is expected to result in 33 similar minor increases in Sacramento River ammonia concentration, because the increased water 34 demands, climate change, and sea level rise in the LLT would occur under both alternatives, and 35 neither would affect ammonia sources or loading. The estimated ammonia concentrations in the 36 Sacramento River downstream of Freeport under Alternative 5A would be similar to existing source 37 water concentrations for the San Francisco Bay and San Joaquin River. Consequently, changes in 38 source water fraction anticipated under Alternative 5A, relative to the No Action Alternative (ELT 39 and LLT), are not expected to substantially increase ammonia concentrations at any Delta locations.
- 40 Ammonia concentrations downstream of Freeport on the Sacramento River under Alternative 5A
  41 would be similar to those under Alternative 4 (see Table 8-67 in Section 8.3.3.9). As stated for
  42 Alternative 4, any negligible increases in ammonia concentrations that could occur at certain
- 43 locations in the Delta under Alternative 5A would not be of frequency, magnitude and geographic
- 44 extent that would adversely affect any beneficial uses or substantially degrade the water quality at
- 45 these locations, with regard to ammonia.

1 Table 8-75. Estimated Ammonia (mg/L as N) Concentrations in the Sacramento River Downstream of

2 the Sacramento Regional Wastewater Treatment Plant for the No Action Alternative Early Long-Term

<sup>3</sup> Timeframe (ELT) and Alternative 5A

	Oct	Nov	Dec	Jan	Feb	Mar	Apr	May	Jun	Jul	Aug	Sep	Annual Average
No Action Alternative (ELT)	0.076	0.082	0.069	0.062	0.059	0.062	0.059	0.062	0.067	0.060	0.067	0.064	0.066
Alternative 5A	0.076	0.085	0.068	0.061	0.058	0.061	0.058	0.062	0.064	0.060	0.068	0.068	0.066

4

### 5 SWP CVP Export Service Areas

6 As discussed above, for areas of the Delta that are influenced by Sacramento River water, including 7 Banks and Jones pumping plants, ammonia-N concentrations are expected to decrease under 8 Alternative 5A, relative to Existing Conditions (in association with less diversion of water influenced 9 by the SRWTP). Like Alternative 4, this decrease in ammonia-N concentrations for water exported 10 via the south Delta pumps is not expected to result in an adverse effect on beneficial uses or 11 substantially degrade water quality of exported water, with regard to ammonia. Furthermore, as 12 discussed above, for all areas of the Delta, including Banks and Jones pumping plants, ammonia 13 concentrations are not expected to be substantially different under Alternative 5A (LLT) relative to 14 the No Action Alternative (ELT), and Alternative 5A (LLT) relative to the No Action Alternative 15 (LLT). Thus, any negligible increases in ammonia concentrations that could occur at Banks and Jones 16 pumping plants would not be of frequency, magnitude and geographic extent that would adversely 17 affect any beneficial uses or substantially degrade water quality at these locations, with regard to 18 ammonia.

*NEPA Effects:* In summary, ammonia concentrations in water bodies upstream of the Delta, in the
 Plan Area, and the waters exported to the SWP/CVP Export Service Areas are not expected to be
 substantially different under Alternative 5A relative to the No Action Alternative (ELT and LLT).
 Thus, effects of the water conveyance facilities on ammonia are considered to be not adverse.

23 **CEQA** Conclusion: The magnitude and direction of changes in ammonia concentrations in water 24 bodies upstream of the Delta, in the Plan Area, or the waters exported to the SWP/CVP Export 25 Service Areas would be approximately the same as expected under Alternative 4, relative to Existing 26 Conditions. There would be no substantial, long-term increase in ammonia concentrations in the 27 rivers and reservoirs upstream of the Delta, in the Plan Area, or the waters exported to the CVP and 28 SWP service areas under Alternative 5A relative to Existing Conditions. As such, Alternative 5A is 29 not expected to cause additional exceedance of applicable water quality objectives/criteria by 30 frequency, magnitude, and geographic extent that would cause adverse effects on any beneficial uses 31 of waters in the affected environment. Because ammonia concentrations are not expected to 32 increase substantially, no long-term water quality degradation is expected to occur and, thus, no 33 adverse effects on beneficial uses would occur. Ammonia is not CWA Section 303(d) listed within 34 the affected environment and thus any minor increases that could occur in some areas would not 35 make any existing ammonia-related impairment measurably worse because no such impairments 36 currently exist. Because ammonia is not bioaccumulative, minor increases that could occur in some 37 areas would not bioaccumulate to greater levels in aquatic organisms that would, in turn, pose

substantial health risks to fish, wildlife, or humans. Based on these findings, this impact is
 considered to be less than significant. No mitigation is required.

# Impact WQ-2: Effects on Ammonia Concentrations Resulting from Implementation of Environmental Commitments 3, 4, 6–12, 15, and 16

5 **NEPA Effects:** Some habitat restoration activities would occur on lands in the Delta formerly used 6 for irrigated agriculture. Although this may decrease ammonia loading to the Delta from agriculture, 7 increased biota in those areas as a result of restored habitat may increase ammonia loading 8 originating from flora and fauna. Ammonia loaded from organisms is expected to be converted 9 rapidly to nitrate by established microbial communities. Thus, these land use changes would not be 10 expected to substantially increase ammonia concentrations in the Delta. Implementation of Environmental Commitments 12, 15, and 16 do not include actions that would affect ammonia 11 12 sources or loading. Based on these findings, the effects on ammonia from the implementation 13 Environmental Commitments 3, 4, 6–12, 15, and 16 under Alternative 5A are determined to not be 14 adverse.

15 **CEQA Conclusion:** Land use changes that would occur from the Environmental Commitments are not expected to contribute substantially increase ammonia concentrations, because the amount of 16 17 area to be converted would be small relative to existing habitat, and any resulting ammonia would 18 likely be rapidly converted to nitrate. Thus, there would be no substantial, long-term increase in 19 ammonia concentrations in the rivers and reservoirs upstream of the Delta, in the Plan Area, or the 20 waters exported to the SWP/CVP Export Service Areas due to implementation of Environmental 21 Commitments 3, 4, 6–12, 15, and 16 relative to Existing Conditions. As such, implementation of these 22 Environmental Commitments would not be expected to cause additional exceedance of applicable 23 water quality objectives/criteria by frequency, magnitude, and geographic extent that would cause 24 significant impacts on any beneficial uses of waters in the affected environment. Because ammonia 25 concentrations would not be expected to increase substantially from implementation of these 26 Environmental Commitments, no long-term water quality degradation would be expected to occur 27 and, thus, no significant impact on beneficial uses would occur. Ammonia is not CWA Section 303(d) 28 listed within the affected environment and thus any minor increases that could occur in some areas 29 would not make any existing ammonia-related impairment measurably worse because no such 30 impairments currently exist. Because ammonia is not bioaccumulative, minor increases that could 31 occur in some areas would not bioaccumulate to greater levels in aquatic organisms that would, in 32 turn, pose substantial health risks to fish, wildlife, or humans. Based on these findings, this impact is 33 considered less than significant. No mitigation is required.

# Impact WQ-3: Effects on Boron Concentrations Resulting from Facilities Operations and Maintenance

### 36 Upstream of the Delta

37 As described for Alternative 4 (see Section 8.3.3.9), under Alternative 5A there would be no

38 expected change to the sources of boron in the Sacramento River and eastside tributary watersheds

- and, thus, resultant changes in flows from altered system-wide operations would have negligible, if
- 40 any, effects on the concentration of boron in the rivers and reservoirs of these watersheds. The
- 41 modeled annual average lower San Joaquin River flow at Vernalis would decrease by 1%, relative to
- 42 Existing Conditions (in association with the different operational components of Alternative 5A in 43 the ELT, climate change, and increased water demands) (Appendix 8F, *Boron*, Table Bo-32). The

1 reduced flow relative to Existing Conditions would result in possible increases in long-term average 2 boron concentrations of up to about 0.5% relative to the Existing Conditions. Flows would remain 3 virtually the same as the No Action Alternative (ELT), and thus flow changes would not result in 4 substantial boron increases relative to the No Action Alternative (ELT). The increased boron 5 concentrations, relative to Existing Conditions, under Alternative 5A in the ELT would not increase 6 the frequency of exceedances of any applicable objectives or criteria and would not be expected to 7 cause further degradation at measurable levels in the lower San Joaquin River, and thus would not 8 cause the existing impairment there to be discernibly worse. Consequently, Alternative 5A in the 9 ELT would not be expected to cause exceedance of boron objectives/criteria or substantially 10 degrade water quality with respect to boron, and thus would not adversely affect any beneficial uses 11 of the Sacramento River, the eastside tributaries, associated reservoirs upstream of the Delta, or the 12 San Joaquin River.

Effects of Alternative 5A in reservoirs and rivers upstream of the Delta in the LLT relative to Existing
Conditions and the No Action Alternative (LLT) would be expected to be similar, because the climate
change and sea level rise that would occur in the LLT would not affect boron sources in these areas.

#### 16 **Delta**

17 Effects of water conveyance facilities on boron under Alternative 5A in the Delta would be similar to18 the effects discussed for Alternative 4.

19 The effects of Alternative 5A relative to Existing Conditions and the No Action Alternative (ELT) are 20 discussed together because the direction and magnitude of predicted change are similar. Relative to 21 the Existing Conditions and No Action Alternative (ELT), Alternative 5A would result in increased 22 long-term average boron concentrations for the 16-year period modeled at most of the interior 23 Delta locations (increases up to 1% at the S. Fork Mokelumne River at Staten Island, 3% at Franks 24 Tract, and 4% at Old River at Rock Slough) (Appendix 8F, Boron, Table Bo-30). The long-term 25 average boron concentrations at most of the western Delta assessment locations would not change 26 measurably. The long-term annual average and monthly average boron concentrations, for either 27 the 16-year period or drought period modeled, would never exceed the 2,000 µg/L human health 28 advisory objective (i.e., for children) or the 500 µg/L agricultural objective at the majority of 29 assessment locations, which represents no change from the Existing Conditions and No Action 30 Alternative (ELT) (Appendix 8F, Boron, Table Bo-3C). A small increase in the frequency of 31 exceedances 500 μg/L agricultural objective at the Sacramento River at Mallard Island (i.e., as much 32 as 5% in the drought period relative to the No Action Alternative [ELT]) would not be anticipated to 33 substantially affect agricultural diversions which occur primarily at interior Delta locations. Minor 34 reductions in long-term average assimilative capacity of up to 2% at interior Delta locations (i.e., Old 35 River at Rock Slough) would occur with respect to the 500 µg/L agricultural objective (Appendix 8F, 36 Table Bo-31). However, because the absolute boron concentrations would still be well below the 37 lowest 500  $\mu$ g/L objective for the protection of the agricultural beneficial use under Alternative 5A, 38 the levels of boron degradation would not be of sufficient magnitude to substantially increase the 39 risk of exceeding objectives or cause adverse effects to municipal and agricultural water supply 40 beneficial uses, or any other beneficial uses, in the Delta (Appendix 8F, Boron, Figure Bo-6).

41 Effects of Alternative 5A in the Delta in the LLT, relative to Existing Conditions and the No Action

- 42 Alternative (LLT), would be expected to be similar to those described above for the ELT. Boron
- 43 concentrations may be higher at western Delta locations due to greater effects of climate change on
- 44 sea level rise that would occur in the LLT; however, these effects are independent of the alternative.

- 1 Further, boron is of concern in waters diverted for agricultural use, which primarily occurs in the
- 2 interior Delta, and based on Delta source water characteristics (see Table 8-42 in Section 8.3.1.7,
- 3 *Construction-Specific Considerations Used in the Assessment*), boron concentrations in the interior
- 4 Delta would be expected to remain suitable for agricultural use.

6 Under the Alternative 5A, long-term average boron concentrations would decrease at Banks 7 pumping plant (13%) and Jones pumping plant (11%) relative to Existing Conditions, and the 8 reductions would be similar compared to No Action Alternative (ELT) (Appendix 8F, Boron, Table 9 Bo-30) as a result of export of a greater proportion of low-boron Sacramento River water. 10 Commensurate with the decrease in exported boron concentrations, boron concentrations in the 11 lower San Joaquin River may be reduced and would likely alleviate or lessen any expected increase 12 in boron concentrations at Vernalis associated with flow reductions (see discussion of Upstream of 13 the Delta), as well as locations in the Delta receiving a large fraction of San Joaquin River water. 14 Reduced export boron concentrations also may contribute to reducing the existing CWA Section 15 303(d) impairment in the lower San Joaquin River and associated TMDL actions for reducing boron 16 loading. These same effects on boron at the Banks and Jones pumping plants would be expected in 17 the LLT, because the primary effect of climate change on sea level rise and boron concentrations is 18 expected in the western Delta.

- 19 Maintenance of SWP and CVP facilities under Alternative 5A would not be expected to create new 20 sources of boron or contribute towards a substantial change in existing sources of boron in the 21 affected environment.
- 22 **NEPA Effects:** In summary, relative to the No Action Alternative (ELT and LLT), Alternative 5A 23 would result in relatively small increases in long-term average boron concentrations in the Delta, 24 not measurably increase boron levels in the lower San Joaquin River, and reduce boron levels in 25 water exported to the SWP/CVP export service areas. However, the predicted changes would not be 26 expected to cause exceedances of applicable objectives or further measurable water quality 27 degradation, and thus would not constitute an adverse effect on water quality.
- 28 **CEQA** Conclusion: Based on the above assessment, any modified reservoir operations and 29 subsequent changes in river flows under Alternative 5A, relative to Existing Conditions, would not 30 be expected to result in a substantial adverse change in boron levels upstream of the Delta. Small 31 increases in boron levels predicted for interior Delta locations in response to a shift in the Delta 32 source water percentages would not be expected to cause exceedances of objectives, or substantial 33 degradation of these water bodies. Alternative 5A maintenance also would not result in any 34 substantial increases in boron concentrations in the affected environment. Boron concentrations 35 would be reduced in water exported from the Delta to the CVP/SWP Export Service Areas, thus 36 reflecting a potential improvement to boron loading in the lower San Joaquin River.
- 37 Boron is not a bioaccumulative constituent, thus any increased concentrations under Alternative 5A 38 would not result in adverse boron bioaccumulation effects to aquatic life or humans. Relative to 39 Existing Conditions, Alternative 5A would not result in substantially increased boron concentrations 40 such that frequency of exceedances of municipal and agricultural water supply objectives would 41 increase. The levels of boron degradation that may occur under Alternative 5A would not be of 42 sufficient magnitude to cause substantially increased risk for adverse effects to municipal or 43 agricultural beneficial uses within the affected environment. Long-term average boron 44
  - concentrations would decrease in Delta water exports to the SWP and CVP service area, which may

- contribute to reducing the existing CWA Section 303(d) impairment of agricultural beneficial uses in
   the lower San Joaquin River. Based on these findings, this impact is determined to be less than
- 3 significant. No mitigation is required.

# Impact WQ-4: Effects on Boron Concentrations Resulting from Implementation of Environmental Commitments 3, 4, 6–12, 15, and 16

6 **NEPA Effects:** The implementation of Environmental Commitments 3, 4, 6–12, 15, and 16 for 7 Alternative 5A present no new direct sources of boron to the affected environment, including areas 8 upstream of the Delta, within the Delta region, and in the SWP/CVP Export Service Areas. Habitat 9 restoration activities in the Delta, while involving increased land and water interaction within these 10 habitats, would not be anticipated to contribute boron which is primarily associated with source 11 water inflows to the Delta (i.e., San Joaquin River, agricultural drainage, and Bay source water). 12 Moreover, some habitat restoration would occur on lands within the Delta currently used for 13 irrigated agriculture, thus replacing agricultural land uses with restored habitats. The potential 14 reduction in irrigated lands within the Delta may result in reduced discharges of agricultural field 15 drainage with elevated boron concentrations, which would be considered an improvement 16 compared to the No Action Alternative (ELT and LLT). Consequently, as they pertain to boron, 17 implementation of the Environmental Commitments would not be expected to adversely affect any 18 of the beneficial uses of the affected environment.

CEQA Conclusion: Implementation of Environmental Commitments 3, 4, 6–12, 15, and 16 for 19 20 Alternative 5A would not present new or substantially changed sources of boron to the affected 21 environment upstream of the Delta, within Delta, or in the SWP/CVP Export Service Areas. As such, 22 their implementation would not be expected to substantially increase the frequency with which 23 applicable Basin Plan objectives or other criteria would be exceeded in water bodies of the affected environment located upstream of the Delta, within the Delta, or in the SWP/CVP Export Service 24 25 Areas or substantially degrade the quality of these water bodies, with regard to boron. Based on 26 these findings, this impact is considered to be less than significant. No mitigation is required.

# Impact WQ-5: Effects on Bromide Concentrations Resulting from Facilities Operations and Maintenance

# 29 Upstream of the Delta

30 As described for Alternative 4 (see Section 8.3.3.9), under Alternative 5A in the ELT there would be 31 no expected change to the sources of bromide in the Sacramento River and eastside tributary 32 watersheds. Thus, changes in the magnitude and timing of reservoir releases north and east of the 33 Delta would have negligible, if any, effect on the sources, and ultimately the concentration of 34 bromide in the Sacramento River, the eastside tributaries, and the various reservoirs of the related 35 watersheds. The modeled annual average lower San Joaquin River flow at Vernalis would decrease 36 slightly (1%) compared to Existing Conditions and would remain virtually the same as the No Action 37 Alternative (ELT), and thus flow changes would not result in substantial bromide increases 38 (Appendix 8E, Bromide, Table 24). Moreover, there are no existing municipal intakes on the lower 39 San Joaquin River, which is the beneficial use most sensitive to elevated bromide concentrations. 40 Consequently, Alternative 5A in the ELT would not be expected to adversely affect the MUN 41 beneficial use, or any other beneficial uses, of the Sacramento River, the San Joaquin River, the 42 eastside tributaries, or their associated reservoirs upstream of the Delta due to changes in bromide 43 concentrations.

- 1 Effects of Alternative 5A in reservoirs and rivers upstream of the Delta in the LLT relative to Existing
- 2 Conditions and the No Action Alternative (LLT) would be expected to be similar, because the climate
- change and sea level rise that would occur in the LLT would not affect bromide sources in these
   areas.

### 5 Delta

- 6 Estimates of bromide concentrations at Delta assessment locations were generated using a mass
- 7 balance approach, and using relationships between EC and chloride and between chloride and
- 8 bromide and DSM2 EC output. See Section 8.3.1.3, *Plan Area*, for more information regarding these
- 9 modeling approaches. The assessment below identifies changes in bromide at Delta assessment
- 10 locations based on both approaches.
- 11 Based on the mass balance modeling approach for bromide, relative to Existing Conditions, 12 Alternative 5A long-term average bromide concentrations would increase in the S. Fork Mokelumne 13 River at Staten Island and Sacramento River at Emmaton, and decrease at all other assessment 14 locations (Appendix 8E, Bromide, Table 22). Average bromide concentrations at Staten Island would 15 increase from 50  $\mu$ g/L under Existing Conditions to 52  $\mu$ g/L (4% increase), and at Sacramento River 16 at Emmaton from 1,284  $\mu$ g/L to 1,286  $\mu$ g/L (<1% increase) for the modeled 16-year hydrologic 17 period (1976–1991). However, multiple interior and western Delta assessment locations would 18 have an increased frequency of exceedance of 50  $\mu$ g/L, which is the CALFED Drinking Water 19 Program goal for bromide as a long-term average applied to drinking water intakes (Appendix 8E. 20 Table 22). These locations are the S. Fork Mokelumne River at Staten Island, Old River at Rock 21 Slough, Sacramento River at Emmaton, San Joaquin River at Antioch, and Sacramento River at 22 Mallard Island. The greatest increase in frequency of exceedance of the CALFED Drinking Water 23 Program long-term goal of 50  $\mu$ g/L would occur in the S. Fork Mokelumne River (7% increase) and 24 Sacramento River at Emmaton (3% increase). The increase in frequency of exceedance of the 50 25 µg/L threshold at the other locations would be 3% or less. Also, these locations (with the exception 26 of the S. Fork Mokelumne River) and the Franks Tract and Contra Costa Pumping Plant #1 locations 27 would have an increased frequency of exceedance of 100  $\mu$ g/L, which is the concentration believed 28 to be sufficient to meet currently established drinking water criteria for disinfection byproducts 29 (Appendix 8E, Table 22). The greatest increase in frequency of exceedance of 100  $\mu$ g/L would occur 30 at Sacramento River at Emmaton (4% increase). The increase in frequency of exceedance of the 100 31  $\mu$ g/L threshold at the other locations would be 3% or less.
- 32 Changes in long-term average bromide concentrations and changes in threshold exceedance 33 frequencies relative to the No Action Alternative (ELT) are generally of similar magnitude to those 34 previously described relative to Existing Conditions (Appendix 8E, *Bromide*, Table 22). However, 35 there would not be an increased frequency of exceedance of the 50  $\mu$ g/L threshold in Old River at 36 Rock Slough, but in Barker Slough there would be a 1% increase relative to the No Action 37 Alternative (ELT). There would not be an increased frequency of exceedance of the 100  $\mu$ g/L 38 threshold at the Sacramento River at Emmaton and Mallard Island. The frequency of exceedance of 39 the 100  $\mu$ g/L threshold would increase by 2% at Contra Costa Pumping Plant #1 and 1% at Franks 40 Tract, Old River at Rock Slough, and the San Joaquin River at Antioch.
- Results of the modeling approach which used relationships between EC and chloride and between
  chloride and bromide were consistent with the discussion above, and assessment of bromide using
- 42 these modeling results lead to the same conclusions as are presented above for the mass balance
- 44 approach (Appendix 8E, Table 23).

- 1 Unlike Alternative 4, there would be no increased bromide concentration in Barker Slough at the
- 2 North Bay Aqueduct under Alternative 5A relative to Existing Conditions and the No Action
- 3 Alternative (ELT). Also, the magnitude of bromide concentration changes at Mallard Slough and in
- 4 the San Joaquin River at Antioch during their historical months of use, relative to Existing Conditions
- and the No Action Alternative (ELT), would be generally similar to those described for Alternative 4
  (Appendix 8E, *Bromide*, Table 25), and the frequency of exceedance of bromide thresholds would be
- similar (Appendix 8E, Table 22). As described for Alternative 4, the use of seasonal intakes at these
- 8 locations is largely driven by acceptable water quality, and thus has historically been opportunistic.
- 9 Opportunity to use these intakes would remain, and the predicted increases in bromide
- 10 concentrations at Antioch and Mallard Slough would not be expected to adversely affect MUN
- 11 beneficial uses, or any other beneficial use, at these locations.
- 12 The effects of Alternative 5A in the LLT in the Delta region, relative to Existing Conditions and the 13 No Action Alternative (LLT), would be expected to be similar to that described above. There may be 14 higher bromide concentrations in the LLT in the western Delta, but this would be associated with 15 sea level rise, not the project alternative, because the primary source of bromide to the Delta is sea 16 water intrusion.

- 18 Under Alternative 5A, long-term average bromide concentrations at the Banks and Jones pumping 19 plants, based on the mass balance modeling approach, would decrease. Long-term average bromide 20 concentrations for the modeled 16-year hydrologic period at the pumping plants would decrease by 21 as much as 30% relative to Existing Conditions and 21% relative to the No Action Alternative (ELT) 22 (Appendix 8E, *Bromide*, Table 22). As a result, less frequent exceedances of the 50  $\mu$ g/L and 100 23 µg/L assessment thresholds would occur and an overall improvement in SWP/CVP Export Service 24 Areas water quality would occur respective to bromide. Commensurate with the decrease in 25 exported bromide, an improvement in lower San Joaquin River bromide would also occur since 26 bromide in the lower San Joaquin River is principally related to irrigation water deliveries from the 27 Delta. Results of the modeling approach which used relationships between EC and chloride and 28 between chloride and bromide are consistent with the mass balance results, and assessment of 29 bromide using these modeling results leads to the same conclusions (Appendix 8E, Table 23).
- The effects of Alternative 5A in the LLT in the SWP/CVP Export Service Areas, relative to Existing
  Conditions and the No Action Alternative (LLT), would be expected to be similar to that described
  above, because the sea level rise that could occur in the LLT would not result in substantial bromide
  contributions to the water exported at Banks and Jones pumping plants.
- Maintenance of SWP and CVP facilities under Alternative 5A would not be expected to create new sources of bromide or contribute towards a substantial change in existing sources of bromide in the affected environment. Maintenance activities would not be expected to cause any substantial change in bromide such that MUN beneficial uses, or any other beneficial use, would be adversely affected anywhere in the affected environment.
- NEPA Effects: In summary, the operations and maintenance activities under Alternative 5A, relative
   to the No Action Alternative (ELT and LLT) would result in an increased frequency of exceedance of
   the CALFED Drinking Water Program long-term bromide goal of 50 µg/L at the S. Fork Mokelumne
   River at Staten Island, Sacramento River at Emmaton, San Joaquin River at Antioch, Sacramento
   River at Mallard Island, and in Barker Slough. The frequency of exceedance of the 100 µg/L
   threshold for protection against the formation of disinfection byproducts in treated drinking water

- 1 would increase by 2% at Contra Costa Pumping Plant #1 and 1% at Franks Tract, Old River at Rock
- 2 Slough, and the San Joaquin River at Antioch. However, long-term average bromide concentrations
- 3 would increase only in the S. Fork Mokelumne River at Staten Island and Sacramento River at
- 4 Emmaton; there would be decreases in long-term average bromide concentrations at the other
- 5 assessment locations. The long-term bromide concentration in the S. Fork Mokelumne River at
- 6 Staten Island would be less than the concentration believed to be sufficient to meet currently
  7 established drinking water criteria for disinfection byproducts, and the increase at Emmaton would
- be very small (<1%). Thus, these increased bromide concentrations are not expected to result in</li>
- adverse effects to MUN beneficial uses, or any other beneficial use, at these locations. Based on these
- 10 findings, this effect is determined to not be adverse.
- *CEQA Conclusion*: While greater water demands under Alternative 5A would alter the magnitude
   and timing of reservoir releases north and east of the Delta, these activities would have negligible, if
   any, effect on the sources of bromide, and ultimately the concentration of bromide in the
   Sacramento River, the San Joaquin River, the eastside tributaries, and the various reservoirs of the
   related watersheds, as described for Alternative 4 (see Section 8.3.3.9).
- 16 Under Alternative 5A there would be an increased frequency of exceedance of the CALFED Drinking 17 Water Program long-term bromide goal of 50  $\mu$ g/L at the S. Fork Mokelumne River at Staten Island, 18 Old River at Rock Slough, Sacramento River at Emmaton, San Joaquin River at Antioch, and 19 Sacramento River at Mallard Island. Also, these locations (with the exception of the S. Fork 20 Mokelumne River) and the Franks Tract and Contra Costa Pumping Plant #1 locations, would have 21 an increased frequency of exceedance of  $100 \,\mu g/L$ , which is the concentration believed to be 22 sufficient to meet currently established drinking water criteria for disinfection byproducts. 23 However, long-term average bromide concentrations would increase only in the S. Fork Mokelumne 24 River at Staten Island and Sacramento River at Emmaton and decrease at all other assessment 25 locations. The long-term bromide concentration in the S. Fork Mokelumne River at Staten Island (52 26  $\mu$ g/L) would be less than the 100  $\mu$ g/L believed to be sufficient to meet currently established 27 drinking water criteria for disinfection byproducts, and the increase at Sacramento River at 28 Emmaton would be very small (<1%). Further, as described for Alternative 4 (see Section 8.3.3.9), 29 the use of seasonal intakes at Antioch and Mallard Island is largely driven by acceptable water 30 quality, and thus has historically been opportunistic and opportunity to use these intakes would 31 remain. Thus, these increased bromide concentrations would not be expected to adversely affect 32 MUN beneficial uses, or any other beneficial use, at these locations.
- The assessment of effects on bromide in the SWP/CVP Export Service Areas is based on assessment
   of changes in bromide concentrations at Banks and Jones pumping plants. Long-term average
   bromide concentrations at the Banks and Jones pumping plants are predicted to decrease by as
   much as 30% relative to Existing Conditions and there would be less frequent exceedance of
   bromide concentration thresholds.
- 38 Based on the above, Alternative 5A would not cause exceedance of applicable state or federal 39 numeric or narrative water quality objectives/criteria because none exist for bromide. Alternative 40 5A would not result in any substantial change in long-term average bromide concentration or 41 exceed 50 and 100  $\mu$ g/L assessment threshold concentrations by frequency, magnitude, and 42 geographic extent that would result in adverse effects on any beneficial uses within affected water 43 bodies. Bromide is not a bioaccumulative constituent and thus concentrations under this alternative 44 would not result in bromide bioaccumulating in aquatic organisms. Increases in exceedances of the 45  $100 \,\mu$ g/L assessment threshold concentration would be 4% or less at all locations assessed, which is

1 considered to be less than substantial long-term degradation of water quality. The levels of bromide 2 degradation that may occur under the Alternative 5A would not be of sufficient magnitude to cause 3 substantially increased risk for adverse effects on any beneficial uses of water bodies within the 4 affected environment. Bromide is not CWA Section 303(d) listed and thus the minor increases in 5 long-term average bromide concentrations would not affect existing beneficial use impairment 6 because no such use impairment currently exists for bromide. Based on these findings, this impact is 7 less than significant. No mitigation is required.

# 8 Impact WQ-6: Effects on Bromide Concentrations Resulting from Implementation of 9 Environmental Commitments 3, 4, 6–12, 15, and 16

10 NEPA Effects: Implementation of Environmental Commitments 3, 4, 6–12, 15, and 16 would present 11 no new sources of bromide to the affected environment, including areas Upstream of the Delta, 12 within the Plan Area, and the SWP/CVP Export Service Areas. Some habitat restoration activities 13 would occur on lands in the Delta formerly used for irrigated agriculture. Such replacement or 14 substitution of land use activity would not be expected to result in new or increased sources of 15 bromide to the Delta. Therefore, as they pertain to bromide, implementation of these Environmental 16 Commitments would not be expected to adversely affect MUN beneficial use, or any other beneficial 17 uses, of the affected environment.

- Environmental Commitment 4 would result in some tidal habitat restoration, however, the areal
   extent would be small relative to the existing and No Action Alternative tidal area and, thus not
   expected to appreciably affect the magnitude of daily tidal water exchange at the restoration areas
   or alter other hydrodynamic conditions in adjacent Delta channels that would result in measurable
   bromide concentration changes.
- In summary, implementation of Environmental Commitments 3, 4, 6–12, 15, and 16 under
  Alternative 5A relative to the No Action Alternative (ELT and LLT), would have negligible, if any,
  effects on bromide concentrations. Therefore, the effects on bromide from implementing
  Environmental Commitments 3, 4, 6–12, 15, and 16 are determined to not be adverse.
- 27 **CEOA Conclusion:** Implementation of Environmental Commitments 3, 4, 6–12, 15, and 16 under 28 Alternative 5A would not present new or substantially changed sources of bromide to the affected 29 environment. Some Environmental Commitments may replace or substitute for existing irrigated 30 agriculture in the Delta. This replacement or substitution would not be expected to substantially 31 increase or present new sources of bromide. Thus, implementation of Environmental Commitments 32 3, 4, 6–12, 15, and 16 would have negligible, if any, effects on bromide concentrations throughout 33 the affected environment, would not cause exceedance of applicable state or federal numeric or 34 narrative water quality objectives/criteria because none exist for bromide, and would not cause 35 changes in bromide concentrations that would result in significant impacts on any beneficial uses 36 within affected water bodies. Implementation of Environmental Commitments 3. 4. 6–12. 15. and 16 37 would not cause significant long-term water quality degradation such that there would be greater 38 risk of significant impacts on beneficial uses, would not cause greater bioaccumulation of bromide, 39 and would not further impair any beneficial uses due to bromide concentrations because no uses are 40 currently impaired due to bromide levels. Based on these findings, this impact is considered less 41 than significant. No mitigation is required.

# Impact WQ-7: Effects on Chloride Concentrations Resulting from Facilities Operations and Maintenance

### 3 Upstream of the Delta

4 The effects of Alternative 5A on chloride concentrations in reservoirs and rivers upstream of the 5 Delta would be the similar to those effects described for Alternative 4 (see Section 8.3.3.9). Chloride 6 loading in these watersheds would remain unchanged and resultant changes in flows from altered 7 system-wide operations would have negligible, if any, effects on the concentration of chloride in the 8 rivers and reservoirs of these watersheds. There would be no expected change to the sources of 9 chloride in the Sacramento River and eastside tributary watersheds, and changes in the magnitude 10 and timing of reservoir releases north and east of the Delta would have negligible, if any, effect on 11 the sources, and ultimately the concentration of chloride in the Sacramento River, the eastside 12 tributaries, and the various reservoirs of the related watersheds. The modeled annual average lower 13 San Joaquin River flow at Vernalis would decrease slightly (1%) compared to Existing Conditions 14 and would remain virtually the same as the No Action Alternative (ELT), and thus flow changes 15 would not result in substantial chloride increases. Moreover, there are no existing municipal intakes 16 on the lower San Joaquin River. Consequently, Alternative 5A in the ELT would not be expected to 17 cause exceedances of chloride objectives/criteria or substantially degrade water quality with 18 respect to chloride, and thus would not adversely affect any beneficial uses of the Sacramento River, 19 the eastside tributaries, associated reservoirs upstream of the Delta, or the San Joaquin River.

Effects of Alternative 5A in reservoirs and rivers upstream of the Delta in the LLT relative to Existing
 Conditions and the No Action Alternative (LLT) would be expected to be similar, because the climate
 change and sea level rise that would occur in the LLT would not affect chloride sources in these
 areas.

### 24 **Delta**

Estimates of chloride concentrations at Delta assessment locations were generated using a mass
balance approach and EC-chloride relationships and DSM2 EC output. See Section 8.3.1.3, *Plan Area*,
for more information regarding these modeling approaches. The assessment below identifies
changes in chloride at Delta assessment locations based on both approaches.

- 29 Modeling of chloride using both the mass balance approach and EC-chloride relationship predicts 30 that Alternative 5A in the ELT would result in reduced long-term average chloride concentrations, 31 relative to Existing Conditions, for the 16-year period modeled at all assessment locations except for 32 the S. Fork Mokelumne River at Staten Island. The increase in long-term average chloride 33 concentration at Staten Island would be 1 mg/L (3%) based on the mass balance modeling and 34 <1 mg/L (1%) based on the EC-chloride relationship (Appendix 8G, Chloride, Tables Cl-77 and Cl-35 78). These increases are extremely small in absolute terms and relative to applicable water quality 36 objectives, and are within the estimated modeling uncertainty. This differs from Alternative 4, under 37 which there would be increased long-term average chloride concentrations also at the North Bay 38 Aqueduct at Barker Slough. The change in long-term average chloride concentrations relative to the 39 No Action Alternative (ELT) would be similar to those relative to Existing Conditions.
- 40 The following outlines the modeled chloride changes relative to the applicable objectives and41 beneficial uses of Delta waters.

### 1 Municipal Beneficial Uses Relative to Existing Conditions

2 Estimates of chloride concentrations generated using EC-chloride relationships were used to 3 evaluate the 150 mg/L Bay-Delta WQCP objective for municipal and industrial beneficial uses on a 4 basis of the percentage of years the chloride objective is exceeded for the modeled 16-year period. 5 The objective is exceeded if chloride concentrations exceed 150 mg/L for a specified number of days 6 in a given water year at Antioch and Contra Costa Pumping Plant #1. The modeled frequency of 7 objective exceedance would decrease at the Contra Costa Pumping Plant #1 from 7% of years under 8 Existing Conditions to 0% of years under Alternative 5A in the ELT (Appendix 8G, Chloride, Table Cl-9 64).

- Evaluation of the 250 mg/L Bay-Delta WQCP objective for chloride utilized results from both the
   mass balance approach and EC-chloride relationship. The basis for the evaluation was the predicted
   number of days the objective would be exceeded for the modeled 16-year period.
- 13 Based on the mass balance approach, there would be a decreased frequency of exceedance of the
- 14 250 mg/L objective under Alternative 5A, relative to Existing Conditions, at all locations except in
- 15 the Sacramento River at Mallard Island, San Joaquin River at Antioch, and the Sacramento River at
- 16 Emmaton. In the Sacramento River at Mallard Island, the frequency of objective exceedance would
- 17 increase from 85% under Existing Conditions to 86% under Alternative 5A for the entire period
- 18 modeled (Appendix 8G, *Chloride*, Table Cl-81). In the San Joaquin River at Antioch, there would be an
- 19 increase in chloride objective exceedance for the entire period modeled, from 66% under Existing
- 20 Conditions to 70% under Alternative 5A. In the Sacramento River at Emmaton, there would be an 21 increase in chloride objective exceedance during the drought period modeled, from 55% to 57%.
- Similarly, estimates of chloride concentrations generated using EC-chloride relationships and DSM2
  EC output (see Section 8.3.1.3, *Plan Area*) were also used to evaluate the 250 mg/L Bay-Delta WQCP
  objective for chloride at Contra Costa Pumping Plant #1, where daily average objectives apply. The
  basis for the evaluation was the predicted number of days the objective was exceeded for the
  modeled 16-year period. For Alternative 5A, the modeled frequency of objective exceedance would
  decrease, from 6% of modeled days under Existing Conditions, to 5% of modeled days under
  Alternative 5A (Appendix 8G, *Chloride*, Table Cl-63).
- The mass balance results also indicate reduced assimilative capacity with respect to the 250 mg/L objective during certain months and at certain locations. In the San Joaquin River at Antioch, there would be a reduction in assimilative capacity in March and April of up to 18% for the 16-year period modeled and 52% for the drought period modeled (Appendix 8G, *Chloride*, Table Cl-79). Assimilative capacity at the Contra Costa Pumping Plant #1 also would be reduced, in February through April by up to 8%, and in January of the drought period modeled by 4%.
- When utilizing the EC-chloride relationship to model chloride concentrations for the 16-year period, trends in frequency of exceedance and use of assimilative capacity would be similar to those discussed when utilizing the mass balance modeling approach (Appendix 8G, *Chloride*, Tables Cl-80 and Cl-82). However, the EC-chloride relationships generally predicted changes of lesser magnitude, where predictions of change utilizing the mass balance approach were generally of greater magnitude, and thus more conservative. As discussed in Section 8.3.1.3, *Plan Area*, in cases of such disagreement, the approach that yielded the more conservative predictions was used as the basis for
- 42 determining adverse impacts.

### 1 CWA Section 303(d) Listed Water Bodies–Relative to Existing Conditions

Tom Paine Slough in the southern Delta is on the state's CWA Section 303(d) list for chloride with
respect to the secondary MCL of 250 mg/L. Monthly average chloride concentrations at the Old
River at Tracy Road for the 16-year period modeled, which represents the nearest DSM2-modeled
location to Tom Paine Slough, would be generally similar under Alternative 5A in the ELT relative to
Existing Conditions, and thus, would not be further degraded on a long-term basis (Appendix 8G, *Chloride*, Figure Cl-17).

8 Suisun Marsh also is on the state's CWA Section 303(d) list for chloride in association with the Bay-9 Delta WQCP objectives for maximum allowable salinity during the months of October through May, 10 which establish appropriate seasonal salinity conditions for fish and wildlife beneficial uses. With 11 respect to Suisun Marsh, the monthly average chloride concentrations for the 16-year period 12 modeled would generally increase by <10% under Alternative 5A in the ELT relative to Existing 13 Conditions in March and April at the Sacramento River at Mallard Island (Appendix 8G, Chloride, 14 Figure Cl-18), at Collinsville (Appendix 8G, Figure Cl-19), and in Montezuma Slough at Beldon's 15 Landing (Appendix 8G, Figure Cl-20), and remain similar or decrease in all other months. Chloride 16 levels in Suisun Marsh are highly dynamic on a sub-daily basis as a result of tidal influences. The 17 changes identified above are small relative to normal day-to-day variability in chloride in Suisun 18 Marsh. For these reasons, any changes in chloride in Suisun Marsh are expected to have no adverse 19 effect on marsh beneficial uses. These changes reflect the effect of climate change and sea level rise, 20 as well as the alternative. Comparisons to the No Action Alternative (ELT) below provide an 21 assessment of the effect of the alternative alone.

22 Municipal Beneficial Uses Relative to No Action Alternative (ELT)

Similar to the assessment conducted for Existing Conditions, estimates of chloride concentrations
generated from EC-chloride relationships were used to evaluate the 150 mg/L Bay-Delta WQCP
objective for municipal and industrial beneficial uses. For Alternative 5A in the ELT, the modeled
frequency of objective exceedance would not change at the Contra Costa Pumping Plant #1—both
the No Action Alternative (ELT) and Alternative 5A in the ELT all would have 0% exceedance
(Appendix 8G, *Chloride*, Table Cl-64).

Based on the mass balance approach, the frequency of exceedance of the 250 mg/L objective under
Alternative 5A in the ELT would be the same, or would decrease, at all locations relative to the No
Action Alternative (ELT), except in the San Joaquin River at Antioch during the drought period
modeled (Appendix 8G, *Chloride*, Table Cl-81). The frequency of objective exceedance would
increase from 85% to 87% at Antioch.

Similarly, estimates of chloride concentrations generated using EC-chloride relationships and DSM2
EC output (see Section 8.3.1.3, *Plan Area*) were also used to evaluate the 250 mg/L Bay-Delta WQCP
objective for chloride at Contra Costa Pumping Plant #1, where daily average objectives apply. The
basis for the evaluation was the predicted number of days the objective was exceeded for the
modeled 16-year period. For Alternative 5A, the modeled frequency of objective exceedance would
decrease, from 8% of modeled days under the No Action Alternative (ELT), to 5% of modeled days
under Alternative 5A (Appendix 8G, *Chloride*, Table Cl-63).

- 41 The mass balance results indicate reduced assimilative capacity with respect to the 250 mg/L
- 42 objective for certain months and locations. In the San Joaquin River at Antioch, there would be a

- reduction in assimilative capacity in April of 14% for the drought period modeled (Appendix 8G,
   *Chloride*, Table Cl-79).
- When utilizing the EC-chloride relationship to model monthly average chloride concentrations for the 16-year period, trends in frequency of exceedance and use of assimilative capacity would be similar to those discussed for the mass balance modeling approach (Appendix 8G, *Chloride*, Tables Cl-80 and Cl-82). However, utilizing the EC-chloride relationships generally predicted changes of lesser magnitude, where predictions of change utilizing the mass balance approach were generally of greater magnitude, and thus more conservative. As discussed in Section 8.3.1.3, *Plan Area*, in cases of such disagreement, the approach that yielded the more conservative predictions was used as the basis for determining adverse impacts.
- 10 basis for determining adverse impacts.
- 11 Figure Cl-21 in Appendix 8G, *Chloride*, shows chloride concentrations in April during the 5-year
- drought period (1987–1991) at Antioch, where Table Cl-79 indicated 14% use of assimilative
   capacity. The figure shows that during 2 of the 5 years, chloride concentrations increased relative to
- 14 the No Action Alternative (ELT) and decreased in the other 3 years. The absolute differences
- 15 estimated are fairly small and may be within modeling uncertainty. Figures Cl-22 and Cl-23 in
- 16 Appendix 8G show a box and whisker plot and exceedance plot for April at Antioch for all dry and
- 17 critical water years modeled (not just the 1987–1991 drought period). These graphs show that
- while the median chloride concentration is increased relative to the No Action Alternative (ELT), the
   maximum value decreased, while the 25<sup>th</sup> percentile and 75<sup>th</sup> percentile values remained about the
   same. Based on this analysis, long-term degradation is not expected at Antioch in April during
   drought years.
- Based on the low level of water quality degradation estimated for the western Delta, and the lack of
  exceedance of water quality objectives, Alternative 5A is not expected to have substantial adverse
  effects on municipal and industrial beneficial uses in the western Delta.
- 25 CWA Section 303(d) Listed Water Bodies–Relative to No Action Alternative (ELT)
- 26 With respect to the state's CWA Section 303(d) listing for chloride, Alternative 5A would generally 27 result in changes similar to those discussed for the comparison to Existing Conditions. Monthly 28 average chloride concentrations at Tom Paine Slough would not be further degraded on a long-term 29 basis, based on changes that would occur in Old River at Tracy Road (Appendix 8G, Chloride, Figure 30 Cl-17). Modeling indicated that monthly average chloride concentrations at source water channel 31 locations for the Suisun Marsh would remain similar or decrease relative to the No Action 32 Alternative (ELT) (Appendix 8G, Figures Cl-18, Cl-19, and Cl-20). For these reasons, any changes in 33 chloride in Suisun Marsh are expected to have no adverse effect on marsh beneficial uses.
- The effects of Alternative 5A in the LLT in the Delta region, relative to Existing Conditions and the No Action Alternative (LLT), would be expected to be similar to effects in the ELT. With greater climate change and sea level rise, additional outflow may be required at certain times to prevent increases in chloride in the west Delta. Small increases in chloride concentrations may occur in some areas, but it is not expected that these increases would cause exceedance of Bay-Delta WQCP objectives of cause substantial long-term degradation that would impact municipal and industrial
- 40 beneficial uses.

2 Under Alternative 5A in the ELT, long-term average chloride concentrations at the Banks and Jones 3 pumping plants, based on the mass balance analysis of modeling results for the 16-year period, 4 would decrease relative to Existing Conditions. Chloride concentrations would be reduced by 29% 5 at Banks pumping plant (Appendix 8G, Chloride, Table Cl-77). At Jones pumping plant, chloride 6 concentrations would be reduced 25% (Appendix 8G, Chloride, Table Cl-77). The frequency of 7 exceedances of applicable water quality objectives would be the same relative to Existing Conditions 8 (Appendix 8G, Table Cl-81). The chloride concentration changes relative to the No Action Alternative 9 (ELT) would be similar. Consequently, water exported into the SWP/CVP Export Service Areas 10 would generally be of similar or better quality with regard to chloride relative to Existing Conditions 11 and the No Action Alternative (ELT). Results of the modeling approach which utilized a EC-chloride 12 relationship are consistent these results, and assessment of chloride using these modeling output 13 results in the same conclusions as for the mass balance approach (Appendix 8G, Tables Cl-78 and Cl-14 82).

- Commensurate with the reduced chloride concentrations in water exported to the SWP/CVP Export
   Service Area, reduced chloride loading in the lower San Joaquin River would be anticipated which
   would likely alleviate chloride concentrations at Vernalis.
- 18 The effects of Alternative in the LLT in the SWP/CVP Export Service Areas, relative to Existing
- Conditions and the No Action Alternative (LLT), would be expected to be very similar to effects in
   the ELT. The difference in these timeframes that could contribute to EC differences between the ELT
- 21 and LLT is climate change and sea level rise, and thus would not be due to the alternative.
- Maintenance of SWP and CVP facilities would not be expected to create new sources of chloride or
   contribute towards a substantial change in existing sources of chloride in the affected environment.
   Maintenance activities would not be expected to cause any substantial change in chloride such that
   any long-term water quality degradation would occur, thus, beneficial uses would not be adversely
   affected anywhere in the affected environment.
- *NEPA Effects:* In summary, relative to the No Action Alternative (ELT and LLT), Alternative 5A
  would not result in substantially increased chloride concentrations in the Delta on a long-term
  average that would result in adverse effects on the municipal and industrial water supply beneficial
  use, or any other beneficial use. Additional exceedance of the 150 mg/L and 250 mg/L objectives is
  not expected, and substantial long-term degradation is not expected that would result in adverse
  effects on the municipal and industrial water supply beneficial use, or any other beneficial use.
  Based on these findings, this effect is determined to not be adverse.
- *CEQA Conclusion*: Chloride is not a constituent of concern in the Sacramento River watershed
   upstream of the Delta, thus river flow rate and reservoir storage reductions that would occur under
   Alternative 5A relative to Existing Conditions, would not be expected to result in a substantial
   adverse change in chloride levels. Additionally, relative to Existing Conditions, Alternative 5A would
   not result in reductions in river flow rates (i.e., less dilution) or increased chloride loading such that
   there would be any substantial increase in chloride concentrations upstream of the Delta in the San
   Joaquin River watershed.
- 41 Relative to Existing Conditions, Alternative 5A would result in substantially increased chloride
- 42 concentrations in the Delta on a long-term average that would result in adverse effects on the
- 43 municipal and industrial water supply beneficial use. Additional exceedance of the 150 mg/L and

- 250 mg/L objectives is not expected, and substantial long-term degradation is not expected that
   would result in adverse effects on the municipal and industrial water supply beneficial use.
- Chloride concentrations would be reduced under Alternative 5A in water exported from the Delta to
   the SWP/CVP Export Service Areas thus reflecting a potential improvement to chloride loading in
- 5 the lower San Joaquin River.
- 6 Chloride is not a bioaccumulative constituent, thus any increased concentrations under the
- 7 Alternative 5A would not result in substantial chloride bioaccumulation impacts on aquatic life or
- 8 humans. Alternative 5A maintenance would not result in any substantial changes in chloride
- 9 concentration upstream of the Delta or in the SWP/CVP Export Service Areas.
- Based on these findings, this impact is determined to be less than significant. No mitigation is
   required. Despite the fact that no mitigation is required, DWR proposed to further reduce any
   impacts by implementing Mitigation Measure WQ-7e.

# 13Mitigation Measure WQ-7e: Implement Terms of the Contra Costa Water District14Settlement Agreement

# Impact WQ-8: Effects on Chloride Concentrations Resulting from Implementation of Environmental Commitments 3, 4, 6–12, 15, and 16

- 17 **NEPA Effects:** The implementation of Environmental Commitments 3, 4, 6–12, 15, and 16 under 18 Alternative 5A would present no new direct sources of chloride to the affected environment, 19 including areas Upstream of the Delta, within the Plan Area, and the SWP/CVP Export Service Areas. 20 Consequently, as they pertain to chloride, implementation of these Environmental Commitments 21 would not be expected to adversely affect any of the beneficial uses of the affected environment. 22 Moreover, some habitat restoration activities would occur on lands within the Delta currently used 23 for irrigated agriculture. The potential reduction in irrigated lands within the Delta may result in 24 reduced discharges of agricultural field drainage with elevated chloride concentrations, which 25 would be considered an improvement relative to the No Action Alternative (ELT and LLT). 26 Therefore, the effects on chloride from implementing Environmental Commitments 3, 4, 6–12, 15, 27 and 16 are considered to be not adverse.
- *CEQA Conclusion:* Implementation of the Environmental Commitments 3, 4, 6–12, 15, and 16 under
   Alternative 5A would not present new or substantially changed sources of chloride to the affected
   environment upstream of the Delta, within Delta, or in the SWP/CVP Export Service Areas.
   Replacement of irrigated agricultural land uses in the Delta with habitat restoration may result in
   some reduction in discharge of agricultural field drainage with elevated chloride concentrations,
   thus resulting in improved water quality conditions. Based on these findings, this impact is
- 34 considered to be less than significant. No mitigation is required.

# Impact WQ-9: Effects on Dissolved Oxygen Resulting from Facilities Operations and Maintenance

- 37 As described in detail for Alternative 4 (see Section 8.3.3.9), DO levels are primarily affected by
- 38 water temperature, flow velocity, turbulence, amounts of oxygen demanding substances present
- 39 (e.g., ammonia, organics), and rates of photosynthesis (which is influenced by nutrient levels),
- 40 respiration, and decomposition. Water temperature and salinity affect the maximum DO saturation
- 41 level (i.e., the highest amount of oxygen the water can dissolve). Flow velocity affects the turbulence

and re-aeration of the water (i.e., the rate at which oxygen from the atmosphere can be dissolved in
 water). High nutrient content can support aquatic plant and algae growth, which in turn generates
 oxygen through photosynthesis and consumes oxygen through respiration and decomposition.

4 As described for Alternative 4, amounts of oxygen demanding substances present (e.g., ammonia, 5 organics) in the reservoirs and rivers upstream of the Delta, rates of photosynthesis (which is 6 influenced by nutrient levels/loading), and respiration and decomposition of aquatic life is not 7 expected to change sufficiently under Alternative 5A (ELT and LLT) to substantially alter DO levels 8 relative to Existing Conditions or the No Action Alternative (ELT and LLT). Further, the rivers 9 upstream of the Delta are well oxygenated and experience periods of supersaturation (i.e., when DO 10 level exceeds the saturation concentration). Because these are large, turbulent rivers, any reduced 11 DO saturation level that would be caused by an increase in temperature under Alternative 5A would not be expected to cause DO levels to be outside of the range seen historically. Flow changes that 12 13 would occur under Alternative 5A would not be expected to have substantial effects on river DO 14 levels; likely, the changes would be immeasurable. This is because sufficient turbulence and 15 interaction of river water with the atmosphere would continue to occur to maintain water 16 saturation levels (due to these factors) at levels similar to that of Existing Conditions and the No 17 Action Alternative (ELT and LLT).

18 Also as described for Alternative 4, salinity changes would generally have relatively minor effects on 19 Delta DO levels. Further, the relative degree of tidal exchange of flows and turbulence, which 20 contributes to exposure of Delta waters to the atmosphere for reaeration, would not be expected to 21 substantially change relative to Existing Conditions or the No Action Alternative (ELT and LLT), such 22 that these factors would reduce Delta DO levels below objectives or levels that protect beneficial 23 uses. Similarly, increased temperature under Alternative 5A (ELT and LLT), which would be due to 24 climate change, would generally have relatively minor effects on Delta DO levels, relative to Existing 25 Conditions.

26 Similar to Alternative 4, flows in the San Joaquin River at Stockton under Alternative 5A were 27 evaluated and are shown in Figure 8-65b. The figure shows that while flows do would change 28 somewhat, they are would generally be within the range of flows seen under Existing Conditions and 29 the No Action Alternative. Reports indicate that the aeration facility performs adequately under the 30 range of flows from 250–1,000 cfs (ICF International 2010). Based on the above, the expected 31 changes in flows in the San Joaquin River at Stockton are not expected to substantially move the 32 point of minimum DO, and therefore the aeration facility will would likely still be located 33 appropriately to keep DO levels above Basin Plan objectives.

34 Overall, assuming continued operation of the aerators, the alternative is not expected to have a 35 substantial impact adverse effect on DO in the Deep Water Ship Channel. It is expected that DO levels in the Deep Water Ship Channel, which is CWA Section 303(d) listed as impaired due to low DO, 36 37 would remain similar to those under Existing Conditions and the No Action Alternative (ELT and 38 LLT) or improve as TMDL-required studies are completed and actions are implemented to improve 39 DO levels. DO levels in other Clean Water Act Section 303(d)-listed waterways would not be 40 expected to change relative to Existing Conditions or the No Action Alternative (ELT and LLT), as the 41 circulation of flows, tidal flow exchange, and re-aeration would continue to occur.

42 In the SWP/CVP Export Service Areas, the primary factor that would affect DO in the conveyance

- 43 channels and ultimately the receiving reservoirs would be changes in the levels of nutrients and
- 44 oxygen-demanding substances and DO levels in the exported water. Because the biochemical oxygen

- 1 demand of the exported water would not be expected to substantially differ from that under Existing
- 2 Conditions or the No Action Alternative (ELT and LLT) due to water quality regulations, canal
- turbulence and exposure of the water to the atmosphere and the algal communities that exist within
   the canals would establish an equilibrium for DO levels within the canals. The same would occur in
- 4 the canals would establish an equilib5 downstream reservoirs.
- *NEPA Effects:* Because DO levels are not expected to change substantially relative to the No Action
   Alternative (ELT and LLT), the effects on DO from implementing Alternative 5A (ELT and LLT) are
   determined to not be adverse.
- 9 CEQA Conclusion: The effects of Alternative 5A on DO levels in surface waters upstream of the Delta, 10 in the Delta, and in the SWP/CVP Export Service Areas relative to Existing Conditions would be 11 similar to those described for Alternative 4 (see Section 8.3.3.9). Reservoir storage reductions that 12 would occur under Alternative 5A, relative to Existing Conditions, would not be expected to result in 13 a substantial adverse change in DO levels in the reservoirs, because oxygen sources (surface water 14 aeration, aerated inflows, vertical mixing) would remain. Similarly, river flow rate reductions would 15 not be expected to result in a substantial adverse change in DO levels in the rivers upstream of the 16 Delta, given that mean monthly flows would remain within the ranges historically seen under 17 Existing Conditions and the affected river are large and turbulent. Any reduced DO saturation level 18 that may be caused by increased water temperature would not be expected to cause DO levels to be 19 outside of the range seen historically. Finally, amounts of oxygen demanding substances and salinity 20 would not be expected to change sufficiently to affect DO levels.
- It is expected there would be no substantial change in Delta DO levels in response to a shift in the
  Delta source water percentages under this alternative or substantial degradation of these water
  bodies, with regard to DO. DO levels would be affected by nutrient loading, which the state regulates
  the discharges of, and this loading would not be expected to lower DO levels relative to Existing
  Conditions based on historical DO levels. Further, the anticipated changes in salinity would have
  relatively minor effects on DO levels, and tidal exchange, which contribute to the reaeration of Delta
  waters would not be expected to change substantially.
- There is not expected to be substantial, if even measurable, changes in DO levels in the SWP/CVP
  Export Service Areas waters, relative to Existing Conditions, because the biochemical oxygen
  demand of the exported water would not be expected to substantially differ from that under Existing
  Conditions (due to water quality regulations), canal turbulence and exposure of the water to the
  atmosphere and the algal communities that exist within the canals would establish an equilibrium
  for DO levels within the canals. The same would occur in downstream reservoirs.
- Therefore, this alternative is not expected to cause additional exceedance of applicable water quality objectives by frequency, magnitude, and geographic extent that would result in significant impacts on any beneficial uses within affected water bodies. Because no substantial changes in DO levels are expected, long-term water quality degradation would not be expected to occur, and, thus, beneficial uses would not be adversely affected. Various Delta waterways are CWA Section 303(d)-listed for low DO, but because no substantial decreases in DO levels would be expected, greater degradation and DO-related impairment of these areas would not be expected. Based on these findings, this
- 41 impact would be less than significant. No mitigation is required.

# Impact WQ-10: Effects on Dissolved Oxygen Resulting from Implementation of Environmental Commitments 3, 4, 6-12, 15, and 16

- 3 **NEPA Effects:** Environmental Commitments 3, 4, 6–11 would involve habitat restoration actions. 4 The increased habitat provided by these Environmental Commitments could contribute to an 5 increased biochemical or sediment demand, through contribution of organic carbon and plants 6 decaying. However, the areal extent of new habitat would be small relative to the existing and No 7 Action Alternative habitat areas, and similar habitat existing in the Delta is not identified as 8 contributing to adverse DO conditions. The remaining Environmental Commitments would not be 9 expected to affect DO levels because they are actions that do not affect the presence of oxygen-10 demanding substances. Therefore, the effects on DO from implementing Environmental 11 Commitments 3, 4, 6–12, 15, and 16 are determined to not be adverse.
- 12 **CEQA** Conclusion: It is expected that DO levels in the Upstream of the Delta Region, in the Plan Area, 13 or in the SWP/CVP Export Service Areas following implementation of Environmental Commitments 14 3–12, 15, and 16 under Alternative 5A would not be substantially different from existing DO 15 conditions, because these would contribute to a minimal, localized change in oxygen-demanding 16 substances associated with habitat restoration, if at all. Therefore, these Environmental 17 Commitments are not expected to cause additional exceedance of applicable water quality objectives 18 by frequency, magnitude, and geographic extent that would result in significant impacts on any 19 beneficial uses within affected water bodies. Because no substantial changes in DO levels would be 20 expected, long-term water quality degradation would not be expected, and, thus, beneficial uses 21 would not be adversely affected. Various Delta waterways are CWA Section 303(d)-listed for low 22 DO, but because no substantial decreases in DO levels would be expected, greater degradation and 23 impairment of these areas would not be expected. Based on these findings, this impact would be less 24 than significant. No mitigation is required.

# Impact WQ-11: Effects on Electrical Conductivity Concentrations Resulting from Facilities Operations and Maintenance

# 27 Upstream of the Delta

- 28 The effects of Alternative 5A on EC levels in reservoirs and rivers upstream of the Delta would be 29 similar to those effects described for Alternative 4 (see Section 8.3.3.9). The extent of new urban 30 growth would be less in the ELT, thus discharges of EC-elevating parameters in runoff and 31 wastewater discharges to water bodies upstream of the Delta would be expected to be less than in 32 the LLT. However, the state is regulating point source discharges of EC-related parameters and 33 implementing a program to further decrease loading of EC-related parameters to tributaries. Based 34 on these considerations, and those described in Section 8.3.3.9, EC levels (highs, lows, typical 35 conditions) in the Sacramento River and its tributaries, the eastside tributaries, or their associated 36 reservoirs upstream of the Delta would not be expected to be outside the ranges occurring under 37 **Existing Conditions.**
- 38 For the San Joaquin River, increases in EC levels under Alternative 5A could occur, but would be
- 39 slightly less than those described for Alternative 4 (see Section 8.3.3.9). This is because the effects of
- 40 climate change on flows, which could affect dilution of high EC discharges, would be less in the ELT.
- 41 The implementation of the adopted TMDL for the San Joaquin River at Vernalis and the ongoing
- 42 development of the TMDL for the San Joaquin River upstream of Vernalis are expected to contribute
- 43 to improved EC levels. Based on these considerations, substantial changes in EC levels in the San

- 1 Joaquin River relative to Existing Conditions would not be expected to be of sufficient magnitude
- 2 and geographic extent that would result in adverse effects on any beneficial uses, or substantially
- 3 degrade the quality of these water bodies, with regard to EC.

### 4 Delta

5 Initial review of modeling results indicated that Alternative 5A would potentially result in an 6 increase in the number of days the Bay-Delta WQCP EC objectives would be exceeded in the 7 Sacramento River at Emmaton and the San Joaquin River at Jersey Point relative to Existing 8 Conditions, the San Joaquin River at San Andreas Landing relative to Existing Conditions and the No 9 Action Alternative (ELT), and the San Joaquin River at Prisoners Point relative to the No Action 10 Alternative (ELT) (Appendix 8H, *Electrical Conductivity*, Table EC-26). To understand and interpret 11 these results, considerations must be made regarding uncertainty in the modeling and results from 12 sensitivity analyses. In addition, modeling results indicate there would be small increases in long-13 term monthly average EC at modeled Suisun Marsh locations relative to Existing Conditions. These 14 locations are addressed in detail below. At all other locations, the level of exceedance and modeled 15 average EC levels under the alternative was approximately equivalent or lower than under Existing 16 Conditions and the No Action Alternative (ELT).

# 17 Sacramento River at Emmaton

Modeling results indicated that the Emmaton EC objective would be exceeded more often under
Alternative 5A than under Existing Conditions, but less often relative to the No Action Alternative
(ELT). The modeling results also indicated that increases in EC could cause substantial water quality
degradation in summer months of dry and critical water years. However, these increases in
exceedance of the objective and degradation are expected to be addressed via real-time operations,
including real time management of the north Delta and south Delta intakes, as well as Delta Cross
Channel operation. Further discussion is provided below.

- 25 Modeling results indicated that the percentage of days the Emmaton EC objective would be 26 exceeded for the entire period modeled (1976–1991) would increase from 6% under Existing 27 Conditions to 10%; there would be a decrease of 2% relative to the No Action Alternative (ELT). 28 from 12% to 10% (Appendix 8H, *Electrical Conductivity*, Table EC-26). The percentage of days out of 29 compliance would increase from 11% under Existing Conditions to 20%; there would be a decrease 30 of 1% relative to the No Action Alternative (ELT), from 21% to 20% (Appendix 8H, Table EC-26). 31 The comparison of the alternative to Existing Conditions reflects changes due both to operation of 32 the alternative as well as effects of sea level rise due to climate change. The comparison of the 33 alternative to the No Action Alternative (ELT) reflects changes in EC due solely to operations of the 34 alternative. Based on the comparison to the No Action Alternative (ELT), the alternative would not 35 contribute to additional exceedance of the EC objective at Emmaton.
- 36 The results of the EC modeling indicate there would be months with substantial degradation relative 37 to the No Action Alternative (ELT), particularly during the drought period modeled. Long-term 38 average EC levels at Emmaton would increase in the months of July through September and 39 November by 1–7% for the entire period modeled (1976–1991), and in the months of July, August, 40 and November by 1–25% during the drought period modeled (1987–1991), relative to the No 41 Action Alternative (ELT) (Appendix 8H, Electrical Conductivity, Table EC-31). The largest increases 42 in EC would occur in dry and critical water year types. These periods of degradation are expected to 43 be addressed via real-time operations. The level to which modeling output depicts degradation of

water quality with respect to EC is primarily a function of the modeling not being able to fully
 capture how the system would be operated in real-time to minimize or avoid such degradation

3 Discussions with SWP operators indicated that real-time operations would ensure that the Bay-4 Delta WQCP EC objectives at Emmaton, applicable from April 1 through August 15, would be met. In 5 latter August and September, the Threemile Slough standard in the North Delta Water Agency 6 Agreement and the Bay-Delta WQCP municipal and industrial objective at Rock Slough are in effect. 7 During this period of the year, the coordinated operations of the SWP/CVP system strives to meet 8 both standards in the most water-efficient method available to the CVP and SWP. Real-time 9 operation would result in less EC degradation than depicted by modeling output because in order to 10 comply with Bay-Delta WQCP objectives and the the North Delta Water Agency Agreement during 11 the summer period, operators could, for example, increase upstream reservoir releases for 12 necessary periods of time, reduce North Delta diversions, and/or close (short-term) the Delta Cross 13 Channel. These options as well as real-time and forecasted tides, winds and barometric pressure are 14 considered when the projects schedule daily operations, which the modeling does not fully capture.

- Alternaltive 5A does not change the Bay-Delta WQCP objectives or the the North Delta Water Agency
   Agreement which are primary drivers of operations and resulting water quality in the Sacramento
   River at at Emmaton during late August and September. Therefore, the EC degradation at Emmaton
   that would occur upon implementation of Alternative 5A would be lesser than that shown by the
   modeling and would not be expected to differ substantially from that which would occur under the
   No Project Alternative because the compliance targets are not changing due to Alternative 5A during
   these months and real-time operations would achieve the compliance targets.
- The modeling results also show that in the remaining months there would be decreases in EC relative to the No Action Alternative (ELT) of 2–7% for the entire period modeled and 1–10% for the drought period modeled. These decreases would contribute to the long-term average EC levels being similar to No Action Alternative (ELT) for the entire period modeled and decreasing by 1% for the drought period modeled (Appendix 8H, *Electrical Conductivity*, Table EC-31).

### 27 San Joaquin River at San Andreas Landing

28 Alternative 5A is not expected to have adverse effects on EC in the San Joaquin River at San Andreas 29 Landing, relative to Existing Conditions and the No Action Alternative (ELT). Modeling results 30 estimated that the percentage of days the San Andreas Landing EC objective would be exceeded 31 would increase by <1% relative to Existing Conditions, and the percentage of days out of compliance 32 would increase from 1% under Existing Conditions to 2% (Appendix 8H, *Electrical Conductivity*, 33 Table EC-26). San Andreas Landing average EC would decrease by 7% for the entire period modeled 34 and 3% during the drought period modeled, relative to Existing Conditions (Appendix 8H, Electrical 35 Conductivity, Table EC-31). Results relative to the No Action Alternative (ELT) were similar 36 (Appendix 8H, *Electrical Conductivity*, Table EC-31). Sensitivity analyses performed for Alternative 4 37 Scenario H3 at the LLT indicate that many of these exceedances are likely modeling artifacts, and the 38 small number of remaining exceedances would be small in magnitude, lasting only a few days, and 39 could be addressed with real time operations of the SWP and CVP (see Section 8.3.1.1, Models Used 40 and Their Linkages, for a description of real time operations of the SWP and CVP). These sensitivity 41 analyses were only run at the LLT, but it is expected that the findings can generally be extended to 42 the ELT, because the factors affecting salinity findings in the sensitivity analysis (e.g., modeling 43 assumptions, physical hydrodynamic mechanisms) are similar between the ELT and LLT (see 44 Appendix 8H Attachment 1,).

### 1 San Joaquin River at Prisoners Point

Modeling results indicated that the EC objective that applies to the San Joaquin River between Jersey
Point and Prisoners Point would be exceeded at Prisoners Point more often under Alternative 5A
than under the No Action Alternative (ELT), but less often relative to Existing Conditions. The
exceedances relative to the No Action Alternative (ELT) are expected to be able to be addressed via
real-time operations, including real time management of the north Delta and south Delta intakes, as
well as Head of Old River Barrier management. Further discussion is provided below.

Modeling results estimated that the percentage of days the Prisoners Point EC objective would be
exceeded would increase from 2% under the No Action Alternative (ELT) to 4% and the percentage
of days out of compliance with the EC objective would increase from 2% under the No Action
Alternative (ELT) to 6% (Appendix 8H, *Electrical Conductivity*, Table EC-26). The magnitude and
duration of these differences is expected to be within the modeling uncertainty, indicating no
measurable change in EC would be expected in the environment.

### 14 San Joaquin River at Jersey Point

15 Modeling results indicated that the EC objective that applies between the San Joaquin River at Jersey 16 Point and Prisoners Point also would be exceeded at Jersey Point more often under Alternative 5A 17 than under Existing Conditions, and less often relative to the No Action Alternative (ELT). At Jersey 18 Point, modeling results estimated that the percentage of days the EC objective would be exceeded 19 would change from 0% under Existing Conditions, or 3% under the No Action Alternative (ELT), to 20 2%, and the percentage of days out of compliance with the EC objective would change from 0%21 under Existing Conditions, or 3% under the No Action Alternative (ELT), to 2% (Appendix 8H, 22 *Electrical Conductivity*, Table EC-26). The incremental change in the frequency of objective 23 exceedance relative to the No Action Alternative (ELT), which reflects only the effects due to the 24 alternative, and not effects of climate change, sea level rise and water demands, would be a 25 reduction of 1%. Therefore, the alternative would not contribute to additional exceedances of the EC 26 objective at Jersey Point.

### 27 Suisun Marsh

28 For Suisun Marsh October–May is the period when Bay-Delta WQCP EC objectives for protection of 29 fish and wildlife apply. Modeling results indicate that average EC for the entire period modeled 30 would increase in the Sacramento River at Collinsville during the months of March and April relative 31 to Existing Conditions, by 0.1 mS/cm (Appendix 8H, *Electrical Conductivity*, Table EC-32). In 32 Montezuma Slough at National Steel, average EC levels would increase in March through May by 33 0.1–0.2 mS/cm (Appendix 8H, *Electrical Conductivity*, Table EC-33). ). There would be similarly 34 small increases in long-term average EC in the months of March through May in Montezuma Slough 35 near Beldon's Landing, Chadbourne Slough near Sunrise Duck Club, and Suisun Slough near Volanti 36 Slough, ranging 0.1–0.4 mS/cm depending on month and location (Appendix 8H, *Electrical* 37 Conductivity, Tables EC-34 through EC-36). Relative to the No Action Alternative (ELT), the modeled 38 long-term average EC under the alternative would be similar or lower from October through May for 39 these locations (Appendix 8H, *Electrical Conductivity*, Tables EC-32 through EC-36).

- 40 The Suisun Marsh EC objectives are expressed as a monthly average of daily high tide EC, which
- 41 does not have to be met if it can be demonstrated "equivalent or better protection will be provided
- 42 at the location" (State Water Resources Control Board 2006:14). Long-term average EC increases
- 43 relative to Existing Conditions may, or may not, contribute to adverse effects on beneficial uses,

- 1 depending on how and when wetlands are flooded, soil leaching cycles, how agricultural use of
- 2 water is managed, and future actions taken with respect to the Marsh. Given the Bay-Delta WQCP
- 3 narrative objective regarding "equivalent or better protection" in lieu of meeting specific numeric
- 4 objectives, the small increase in EC under Alternative 5A, relative to Existing Conditions, would not
- 5 be expected to adversely affect beneficial uses of Suisun Marsh. While Suisun Marsh is CWA Section
- 6 303(d) listed as impaired because of elevated EC, the potential increases in long-term average EC
- 7 concentrations, relative to Existing Conditions, would not be expected to contribute to additional
- 8 impairment, because the increase would be so small (<1 mS/cm) relative to the daily fluctuations in EC levels as to not be measurable and beneficial used would not be adversally effected.
- 9 EC levels as to not be measurable and beneficial uses would not be adversely affected.
- Further, the EC changes in Suisun Marsh relative to Existing Conditions reflect the influence of both
  operations of the alternative and sea level rise due to climate change, whereas the changes relative
  to the No Action Alternative (ELT) are due solely to operations of the alternative. As described
  above, there would be no increase in the long-term average EC at modeled Suisun Marsh locations,
  and for some locations long-term average EC would decrease. Therefore, it is expected that this
  alternative would not contribute to exceedances of EC objectives or additional impairment of
  beneficial uses, as affected by EC or other salinity-related parameters.
- The effects of Alternative 5A in the LLT in the Delta region, relative to Existing Conditions and the
  No Action Alternative (LLT), would be expected to be similar to effects in the ELT. With greater
- 19 climate change and sea level rise, additional outflow may be required at certain times to prevent
- 20 increases in EC in the west Delta, but this requirement would not be due to the alternative.

Under Alternative 5A, at the Banks pumping plant, the frequency of exceedance of the EC objective
would be 1% for the entire period modeled and 2% for the drought period modeled (Appendix 8H, *Electrical Conductivity*, Table EC-27). Relative to Existing Conditions, average EC levels under
Alternative 5A would decrease 19% for the entire period modeled and 17% during the drought
period modeled (Appendix 8H, *Electrical Conductivity*, Table EC-31). Relative to the No Action
Alternative (ELT), average EC levels would similarly decrease, by 15% for the entire period modeled
and drought period modeled ((Appendix 8H, *Electrical Conductivity*, Table EC-31).

- At the Jones pumping plant, the frequency of exceedance of the EC objective would be 1% for the entire period modeled and 0% for the drought period modeled. Relative to Existing Conditions, average EC levels under Alternative 5A would decrease 16% for the entire period modeled and 17% during the drought period modeled. Relative to the No Action Alternative (ELT), average EC levels would similarly decrease, by 13% for the entire period modeled and 15% for the drought period modeled ((Appendix 8H, *Electrical Conductivity*, Table EC-31).
- Based on the decreases in long-term average EC levels that would occur at the Banks and Jones
  pumping plants, Alternative 5A would not cause degradation of water quality with respect to EC in
  the SWP/CVP Export Service Areas. Rather, Alternative 5A would improve long-term average EC
  conditions in the SWP/CVP Export Service Areas.
- 39 Commensurate with the EC decrease in exported waters, an improvement in lower San Joaquin
- 40 River average EC levels would be expected since EC in the lower San Joaquin River is, in part, related
- 41 to irrigation water deliveries from the Delta. While the magnitude of this expected lower San
- 42 Joaquin River improvement in EC is difficult to predict, the relative decrease in overall loading of EC-

- elevating constituents to the Export Service Areas would likely alleviate or lessen any expected
   increase in EC at Vernalis related to decreased annual average San Joaquin River flows.
- 3 The export area of the Delta is listed on the state's CWA Section 303(d) list as impaired due to
- 4 elevated EC Alternative 5A would result in lower average EC levels relative to Existing Conditions
- and the No Action Alternative (ELT) and, thus, would not contribute to additional beneficial use
   impairment related to elevated EC in the SWP/CVP Export Service Areas waters.
- 7 The effects of Alternative 5A in the LLT in the SWP/CVP Export Service Areas, relative to Existing
- 8 Conditions and the No Action Alternative (LLT), would be expected to be very similar to effects in
- 9 the ELT. The difference in these timeframes that could contribute to EC differences between the ELT
- 10 and LLT is climate change and sea level rise, and thus would not be due to the alternative.
- 11 **NEPA Effects:** In summary, based on the results of the modeling and sensitivity analyses conducted, 12 it is unlikely that there would be increased frequency of exceedance of agricultural EC objectives in 13 the western, interior, or southern Delta. However, modeling results indicate that there could be 14 increased long-term and drought period average EC levels during the summer months that would 15 occur in the western Delta (i.e., in the Sacramento River at Emmaton) under Alternative 5A relative 16 to the No Action Alternative (ELT), that could contribute to adverse effects on the agricultural 17 beneficial uses. In addition, the increased frequency of exceedance of the San Joaquin River at 18 Prisoners Point EC objective could contribute to adverse effects on fish and wildlife beneficial uses 19 (specifically, indirect adverse effects on striped bass spawning), though there is a high degree of 20 uncertainty associated with this impact. Suisun Marsh is CWA Section 303(d) listed as impaired due 21 to elevated EC, but EC levels are not expected to increase under Alternative 5A, relative to the No 22 Action Alternative (ELT), and thus it is not expected to contribute to additional beneficial use 23 impairment. The increases in EC in the Sacramento River at Emmaton, particularly during summer 24 months of dry and critical water years, and the additional exceedances of water quality objectives in 25 the San Joaquin River at Prisoners Point constitute an adverse effect on water quality. Mitigation 26 Measure WQ-11 would be available to reduce these effects.
- 27 **CEQA** Conclusion: River flow rate and reservoir storage reductions that would occur under 28 Alternative 5A, relative to Existing Conditions, would not be expected to result in a substantial 29 adverse change in EC levels in the reservoirs and rivers upstream of the Delta, given that: changes in 30 the quality of watershed runoff and reservoir inflows would not be expected to occur in the future; 31 the state's regulation of point-source discharge effects on Delta salinity-elevating parameters and 32 the expected further regulation as salt management plans are developed; the salt-related TMDLs 33 adopted and being developed for the San Joaquin River; and the expected improvement in lower San 34 Joaquin River average EC levels commensurate with the lower EC of the irrigation water deliveries 35 from the Delta.
- Relative to Existing Conditions, Alternative 5A would not result in any substantial increases in longterm average EC levels in the SWP/CVP Export Service Areas, and exceedance of the Bay-Delta
  WQCP EC objective would be infrequent. Average EC levels for the entire period modeled would
  decrease at both the Banks and Jones pumping plants and, thus, this alternative would not
  contribute to additional beneficial use impairment related to elevated EC in the SWP/CVP Export
  Service Areas waters. Rather, this alternative would improve long-term EC levels in the SWP/CVP
  Export Service Areas, relative to Existing Conditions.
- Further, relative to Existing Conditions, Alternative 5A would not result in substantial increases in
   long-term average EC in Suisun Marsh. Thus, EC levels in Suisun Marsh are not expected to further

degrade existing EC levels and thus would not contribute additionally to adverse effects on the fish
 and wildlife beneficial uses. Because EC is not bioaccumulative, any changes in long-term average EC
 levels would not directly cause bioaccumulative problems in fish and wildlife. Suisun Marsh is CWA
 Section 303(d) listed as impaired due to elevated EC, but EC levels are not expected to change
 substantially under Alternative 5A, relative to Existing Conditions, and thus it is not expected that
 they would contribute to additional beneficial use impairment.

7 In the Plan Area, Alternative 5A is not expected to result in an increase in the frequency with which 8 Bay-Delta WQCP EC objectives are exceeded, except for at the San Joaquin River at Jersey Point (fish 9 and wildlife objective: 2% increase). The increased frequency of exceedance is due to the combined 10 effects of operations of the alternative along with climate change, sea level rise and increased water 11 demands. A comparison to the No Action Alternative (ELT) results reveals that the alternative would 12 not contribute to additional exceedance at Jersey Point and, thus, there would likely be no adverse 13 effects to aquatic life at Jersey Point. However, there would be a discernible increased frequency of 14 exceedance of the fish and wildlife objective at Prisoners Point that could contribute to adverse 15 effects on aquatic life (specifically, indirect adverse effects on striped bass spawning), though there 16 is a high degree of uncertainty associated with this impact. However, by adaptively managing the 17 Head of Old River Barrier and the fraction of south Delta versus north Delta diversions, EC levels at 18 Prisoners Point would likely be decreased to a level that would not adversely affect aquatic life 19 beneficial uses.

20 Average EC levels at Emmaton were modeled to increase by 9% during the drought period modeled. 21 The largest monthly average increases in EC were modeled to occur during the summer months of 22 the drought period, and more generally in dry and critical water year types. The increases in 23 drought period average EC levels modeled could cause substantial water quality degradation that 24 would potentially contribute to adverse effects on the agricultural beneficial uses in the western 25 Delta. The comparison to Existing Conditions reflects changes in EC due to both Alternative 5A 26 operations and climate change/sea level rise. The adverse effects expected to occur at Emmaton 27 would be due in part to the effects of climate change/sea level rise, and in part due to Alternative 5A 28 operations. This is evidenced by the significant effects expected in the No Action Alternative (ELT) at 29 Emmaton relative to Existing Conditions, as well as the fact that a lesser level of adverse effects is 30 expected at Emmaton under Alternative 5A relative to the No Action Alternative (ELT). During 31 summer of dry and critical water years, additional flow in the Sacramento River at Emmaton would 32 reduce or eliminate increases in EC. It is expected that for July-August of dry and critical water 33 years, real-time operations that would include more precise management of upstream reservoir 34 realeases on a daily basis and less pumping from the north Delta intakes and greater reliance on 35 south Delta intakes than that modeled would allow for enough flow in the Sacramento River at 36 Emmaton to reduce water quality degradation to levels closer to the No Action Alternative that 37 would not be expected to adversely affect beneficial uses. Because EC is not bioaccumulative, the 38 increases in long-term average EC levels would not directly cause bioaccumulative problems in 39 aquatic life or humans. The western Delta is CWA Section 303(d) listed for elevated EC and the 40 increased EC degradation that was modeled in the western Delta could make beneficial use 41 impairment measurably worse.

42 Based on these findings, this impact in the Plan Area is considered to be significant. Implementation

- 43 of Mitigation Measure WQ-11 would be expected to reduce these effects to a less-than-significant
- 44 level.

#### 1 Mitigation Measure WQ-11: Avoid or Minimize Reduced Water Quality Conditions

2 Please see Mitigation Measure WQ-11 under Impact WQ-11 in the discussion of Alternative 4A.

# Mitigation Measure WQ-11e: Adaptively Manage Diversions at the North and South Delta Intakes to Reduce or Eliminate Water Quality Degradation in Western Delta

5 Please see Mitigation Measure WQ-11e under Impact WQ-11 in the discussion of Alternative 4A.

# Impact WQ-12: Effects on Electrical Conductivity Resulting from Implementation of Environmental Commitments 3, 4, 6–12, 15, and 16

8 **NEPA Effects:** The implementation of Environmental Commitments 3, 4, 6–12, 15, and 16 would 9 present no new direct sources of EC to the affected environment, including areas upstream of the 10 Delta, within the Delta region, and in the SWP/CVP Export Service Areas. As they pertain to EC, 11 implementation of these Environmental Commitments would not be expected to adversely affect 12 any of the beneficial uses of the affected environment. Moreover, some habitat restoration activities 13 would occur on lands within the Delta currently used for irrigated agriculture. Such replacement or 14 substitution of land use activity is not expected to result in new or increased sources of EC to the 15 Delta and, in fact, could decrease EC through elimination of high EC agricultural runoff.

- Environmental Commitment 4 would result in some tidal habitat restoration, however, the areal
   extent would be small relative to the existing and No Action Alternative tidal area and, thus not
   expected to appreciably affect the magnitude of daily tidal water exchange at the restoration areas
   or alter other hydrodynamic conditions in adjacent Delta channels that would result in measurable
   EC changes.
- In summary, implementation of the Environmental Commitments would not be expected to
  adversely affect EC levels in the affected environment and thus would not adversely affect beneficial
  uses or substantially degrade water quality with regard to EC within the affected environment.
  Therefore, the effects on EC from implementing Environmental Commitments 3, 4, 6–12, 15, and 16
  are determined to not be adverse.
- 26 CEQA Conclusion: Implementation of Environmental Commitments 3, 4, 6–12, 15, and 16 under 27 Alternative 4A would not present new or substantially changed sources of EC to the affected 28 environment. Some Environmental Commitments may replace or substitute for existing irrigated 29 agriculture in the Delta. This replacement or substitution is not expected to substantially increase or 30 present new sources of EC, and could actually decrease EC loads to Delta waters. Thus, 31 implementation of Environmental Commitments 3, 4, 6–12, 15, and 16 would have negligible, if any, 32 adverse effects on EC levels throughout the affected environment and would not cause exceedance 33 of applicable state or federal numeric or narrative water quality objectives/criteria that would 34 result in adverse effects on any beneficial uses within affected water bodies. Further, implementation of Environmental Commitments 3, 4, 6–12, 15, and 16 would not cause significant 35 36 long-term water quality degradation such that there would be greater risk of adverse effects on 37 beneficial uses. Based on these findings, this impact is considered to be less than significant. No
- 38 mitigation is required.

# Impact WQ-13: Effects on Mercury Concentrations Resulting from Facilities Operations and Maintenance

### 3 Upstream of the Delta

4 The effects of the Alternative 5A on mercury levels in surface waters upstream of the Delta relative 5 to Existing Conditions and the No Action Alternative (ELT and LLT) would be similar to those 6 described for Alternative 4 (see Section 8.3.3.9). This is because factors that affect mercury 7 concentrations in surface waters upstream of the Delta are similar under Alternatives 4 and 5A. The 8 changes in flow in the Sacramento River under Alternative 5A relative to Existing Conditions and the 9 No Action Alternative (ELT) would not be of the magnitude of storm flows, in which substantial 10 sediment-associated mercury is mobilized. Therefore, mercury loading should not be substantially different due to changes in flow. In addition, even though they may be flow-affected, total mercury 11 12 concentrations remain well below criteria at upstream locations. Any negligible changes in mercury 13 concentrations that may occur in the water bodies of the affected environment located upstream of 14 the Delta would not be of frequency, magnitude, and geographic extent that would adversely affect 15 any beneficial uses or substantially degrade the quality of these water bodies as related to mercury. 16 Both waterborne methylmercury concentrations and largemouth bass fillet mercury concentrations 17 are expected to remain above guidance levels at upstream of Delta locations, but would not change 18 substantially because the anticipated changes in flow are not expected to substantially change 19 mercury loading relative to Existing Conditions or the No Action Alternative (ELT).

- The upstream of Delta areas in the north will benefit from the implementation of the Cache Creek,
  Sulfur Creek, Harley Gulch, and Clear Lake Mercury. TMDLs and the State Water Board's Statewide
  Mercury Control Program. These projects will target specific sources of mercury and methylation
  upstream of the Delta and could result in net improvement to Delta mercury loading in the future.
  The implementation of these projects could help to ensure that upstream of Delta environments will
  not be substantially degraded for water quality with respect to mercury or methylmercury.
- In the LLT, the Delta source water fractions may be different from those occurring in the ELT due to
   changes in upstream hydrology and Delta hydrodynamics from additional climate change and sea
   level rise. These effects would occur independent of the alternative and, thus, the alternative-specific
   effects on mercury in the LLT are expected to be similar to those described above.

### 30 **Delta**

The effects of Alternative 5A on waterborne concentrations of mercury (Appendix 8I, *Mercury*, Table
I-17) and methylmercury (Appendix 8I, *Mercury*, Table I-18), and fish tissue mercury concentrations
for largemouth bass fillet (Appendix 8I, *Mercury*, Tables I-22a and I-22b) were evaluated for nine
Delta locations.

Increases in long-term average mercury concentrations relative to Existing Conditions and the No Action Alternative (ELT) would be very small, 0.2 ng/L or less. Also, use of assimilative capacity for mercury relative to the 25 ng/L ecological threshold under Alternative 5A, relative to Existing Conditions and the No Action Alternative (ELT), would be very low, about 1% or less, as a long-term average, for all Delta locations (Appendix 8I, *Mercury*, Table I-25). These concentration changes and small changes in assimilative capacity for mercury are not expected to result in adverse (or positive) effects to beneficial uses.

- 1 Changes in methylmercury concentrations in water also are expected to be very small. The greatest 2 annual average methylmercury concentration under Alternative 5A would be 0.168 ng/L for the San 3 Joaquin River at Buckley Cove, for the drought period modeled, which would be slightly higher than 4 Existing Conditions (0.161 ng/L) and the same as the No Action Alternative (ELT) (0.168 ng/L) 5 (Appendix 8I, *Mercury*, Table I-18). All methylmercury concentrations in water were estimated to 6 exceed the TMDL guidance objective of 0.06 ng/L under Existing Conditions and, therefore, no 7 assimilative capacity exists.
- 8 Fish tissue estimates for largemouth bass fillet show small or no increases in mercury
- concentrations relative to Existing Conditions and the No Action Alternative (ELT) based on longterm annual average concentrations for mercury at the Delta locations. Concentrations expected for
  Alternative 5A, with Equation 1, show increases of 5% or less, relative to Existing Conditions and the
  No Action Alternative (ELT), in all years (Appendix 8I, *Mercury*, Table I-22a). With Equation 2,
  increases relative to Existing Conditions and the No Action Alternative (ELT) are estimated to be 7%
  or less (Appendix 8I, *Mercury*, Table I-22b).
- 15 Because the increases are relatively small, and it is not evident that substantive increases are 16 expected at numerous locations throughout the Delta, these changes are expected to be within the 17 uncertainty inherent in the modeling approach, and would likely not be measurable in the 18 environment. See Appendix 8I, Mercury, for a complete discussion of the uncertainty associated with 19 the fish tissue estimates. Briefly, the bioaccumulation models contain multiple sources of 20 uncertainty associated with their development. These are related to: analytical variability; temporal 21 and/or seasonal variability in Delta source water concentrations of merthylmercury; 22 interconversion of mercury species (i.e., the non-conservative nature of methylmercury as a 23 modeled constituent); and limited sample size (both in number of fish and time span over which the 24 measurements were made), among others. Although there is considerable uncertainty in the models 25 used, the results serve as a reasonable approximations of a very complex process. Considering the 26 uncertainty, small (i.e., < 20-25%) increases or decreases in modeled fish tissue mercury 27 concentrations at a low number of Delta locations (i.e., 2-3) should be interpreted to be within the 28 uncertainty of the overall approach, and not predictive of actual adverse effects. Larger increases, or 29 increases evident throughout the Delta, can be interpreted as more reliable indicators of potential 30 adverse effects.
- In the LLT, the Delta source water fractions may be different from those occurring in the ELT due to
   changes in upstream hydrology and Delta hydrodynamics from additional climate change and sea
   level rise. These effects would occur independent of the alternative and, thus, the alternative-specific
   effects on mercury in the LLT are expected to be similar to those described above.

- The analysis of mercury and methylmercury in the SWP/CVP Export Service Areas was based on
  concentrations estimated at the Banks and Jones pumping plants. Both waterborne total and
  methylmercury concentrations for Alternative 5A, at the Jones and Banks pumping plants were
  lower than Existing Conditions and the No Action Alternative (ELT) (Appendix 8I, *Mercury*, Tables I17 and I-18). Therefore, mercury shows an increased assimilative capacity at these locations
- 41 (Appendix 8I, *Mercury*, Table I-24).
- 42 The largest improvements in largemouth bass tissue mercury concentrations and Exceedance
- 43 Quotients ([EQs]); modeled tissue divided by TMDL guidance concentration) for Alternative 5A,
- 44 relative to Existing Conditions and the No Action Alternative (ELT) at any location within the Delta

- are expected for the Banks and Jones pumping plants export pump locations. Concentrations
   expected for Alternative 5A at the export pump locations with Equation 1 in all years show
- 3 decreases relative to Existing Conditions (4% to 5%) and relative to the No Action Alternative (ELT)
- 4 (6%) (Appendix 8I, *Mercury*, Table I-22a). Concentrations expected for Equation 2 in all years show
- decreases relative to Existing Conditions (6% to 7%) and relative to the No Action Alternative (ELT)
   (9%) (Appendix 0), Mercury, Table I 22a).
- 6 (8%) (Appendix 8I, *Mercury*, Table I-22a).
- In the LLT, the Delta source water fractions may be different from those occurring in the ELT due to
  changes in upstream hydrology and Delta hydrodynamics from additional climate change and sea
  level rise. These effects would occur independent of the alternative and, thus, the alternative-specific
  effects on mercury in the LLT are expected to be similar to those described above.
- 11 **NEPA Effects:** Based on the above discussion, Alternative 5A would not cause concentrations of 12 mercury and methylmercury in water and fish tissue in the affected environment to be substantially 13 different from the No Action Alternative (ELT and LLT) and, thus, would not cause additional 14 exceedance of applicable water quality objectives/criteria by frequency, magnitude, and geographic 15 extent that would cause adverse effects on any beneficial uses of waters in the affected environment. 16 Because mercury concentrations are not expected to increase substantially, no long-term water 17 quality degradation is expected to occur and, thus, no adverse effects to beneficial uses would occur. 18 Because any increases in mercury or methylmercury concentrations are not likely to be measurable, 19 changes in mercury concentrations or fish tissue mercury concentrations would not make any 20 existing mercury-related impairment measurably worse. In comparison to the No Action Alternative 21 (ELT and LLT), Alternative 5A would not be expected to increase levels of mercury by frequency, 22 magnitude, and geographic extent such that the affected environment would be expected to have 23 measurably higher body burdens of mercury in aquatic organisms, thereby substantially increasing 24 the health risks to wildlife (including fish) or humans consuming those organisms. Based on these 25 findings, the effects of Alternative 5A on mercury in the affected environment are considered to be 26 not adverse.
- *CEQA Conclusion*: Under Alternative 5A, greater water demands and climate change would alter the
   magnitude and timing of reservoir releases and river flows upstream of the Delta in the Sacramento
   River watershed and eastside tributaries, relative to Existing Conditions. Concentrations of mercury
   and methylmercury upstream of the Delta would not be substantially different relative to Existing
   Conditions due to the lack of important relationships between mercury/methylmercury
   concentrations and flow for the major rivers.
- Methylmercury concentrations exceed criteria at all locations in the Delta and no assimilative
   capacity exists. However, monthly average waterborne concentrations of total and methylmercury,
   over the period of record under Alternative 5A would be very similar to Existing Conditions.
   Similarly, estimates of fish tissue mercury concentrations show small differences would occur
- 37 among sites for Alternative 5A as compared to Existing Conditions for Delta sites.
- Assessment of effects of mercury in the SWP/CVP Export Service Areas were based on effects on
   mercury concentrations and fish tissue mercury concentrations at the Banks and Jones pumping
   plants. The Banks and Jones pumping plants are expected to show increased assimilative capacity
   for waterborne mercury and decreased fish tissue concentrations of mercury for Alternative 5A, as
   compared to Existing Conditions.
- As such, Alternative 5A is expected to cause additional exceedance of applicable water quality
  objectives/criteria by frequency, magnitude, and geographic extent that would cause adverse effects

1 on any beneficial uses of waters in the affected environment. Because mercury concentrations are 2 not expected to increase substantially, no long-term water quality degradation is expected to occur 3 and, thus, no adverse effects to beneficial uses would occur. Because any increases in mercury or 4 methylmercury concentrations are not likely to be measurable, changes in mercury concentrations 5 or fish tissue mercury concentrations would not make any existing mercury-related impairment 6 measurably worse. In comparison to Existing Conditions, Alternative 5A would not increase levels of 7 mercury by frequency, magnitude, and geographic extent such that the affected environment would 8 be expected to have measurably higher body burdens of mercury in aquatic organisms, thereby 9 substantially increasing the health risks to wildlife (including fish) or humans consuming those 10 organisms. Based on these findings, this impact is considered to be less than significant. No 11 mitigation is required.

# Impact WQ-14: Effects on Mercury Concentrations Resulting from Implementation of Environmental Commitments 3, 4, 6-12, 15, and 16

14 **NEPA Effects:** The potential types of effects on mercury resulting from implementation of the 15 Environmental Commitments under Alternative 5A would be generally similar to those described 16 under Alternative 4 (see Section 8.3.3.9). However, the magnitude of effects on mercury and 17 methylmercury at locations upstream of the Delta, in the Delta, and the SWP/CVP Export Service 18 Areas related to habitat restoration would be considerably lower than described for Alternative 4. 19 This is because the amount of habitat restoration to be implemented under Alternative 5A would be 20 very low compared to the total proposed restoration area that would be implemented under 21 Alternative 4. The small amount of habitat restoration to be implemented under Alternative 5A may occur on lands in the Delta formerly used for irrigated agriculture. Habitat restoration proposed 22 23 under Alternative 5A has the potential to increase water residence times and increase accumulation 24 of organic sediments that are known to enhance methylmercury bioaccumulation in biota in the 25 vicinity of the restored habitat areas. Design of restoration sites would be guided by Environmental 26 Commitment 12, which requires development of site-specific mercury management plans as 27 restoration actions are implemented. The effectiveness of minimization and mitigation actions 28 implemented according to the mercury management plans is not known at this time, although the 29 potential to reduce methylmercury concentrations exists based on current research. Although 30 Environmental Commitment 12 would be implemented with the goal to reduce this potential effect, 31 the uncertainties related to site-specific restoration conditions and the potential for increases in 32 methylmercury concentrations in the Delta in the vicinity of the restored areas. Therefore, the effect 33 of Environmental Commitments 3, 4, 6–12, 15, and 16 on mercury and methylmercury is considered 34 to be adverse.

35 **CEQA** Conclusion: There would be no substantial, long-term increase in mercury or methylmercury 36 concentrations or loads in the rivers and reservoirs upstream of the Delta or the waters exported to 37 the SWP/CVP Export Service Areas due to implementation of Environmental Commitments 3, 4, 6– 38 12, 15, and 16 relative to Existing Conditions. However, in the Delta, due to the small amount of tidal 39 restoration areas proposed, relative to Existing Conditions, uptake of mercury from water and/or 40 methylation of inorganic mercury may increase in localized areas as part of the creation of new, 41 marshy, shallow, or organic-rich restoration areas. Although not quantifiable, on a local level, 42 increases in methylmercury concentrations may be measurable. Methylmercury is CWA Section 43 303(d)-listed within the affected environment, and therefore any potential measurable increase in 44 methylmercury concentrations would make existing mercury-related impairment measurably 45 worse. Because mercury is bioaccumulative, increases in water-borne mercury or methylmercury

- 1 that could occur in some areas could bioaccumulate to somewhat greater levels in aquatic organisms
- 2 and would, in turn, pose health risks to fish, wildlife, or humans. Design of restoration sites would be
- 3 guided by Environmental Commitment 12, which requires development of site-specific mercury
- 4 management plans as restoration actions are implemented. The effectiveness of minimization and 5 mitigation actions implemented according to the mercury management plans is not known at this
- 5 mitigation actions implemented according to the mercury management plans is not known at this 6 time, although the potential to reduce methylmercury concentrations exists based on current
- research. Although Environmental Commitment 12 would be implemented with the goal to reduce
- 8 this potential effect, the uncertainties related to site specific restoration conditions and the potential
- 9 for increases in methylmercury concentrations in the Delta result in this potential impact being
- considered significant. No mitigation measures would be available until specific restoration actions
   are proposed. Therefore, this impact is considered significant and unavoidable.

# Impact WQ-15: Effects on Nitrate Concentrations Resulting from Facilities Operations and Maintenance

# 14 Upstream of the Delta

15 As described for Alternative 4 (in Section 8.3.3.9), nitrate levels in the major rivers (Sacramento, 16 Feather, American) are low, generally due to ample dilution available in the reservoirs and rivers 17 relative to the magnitude of the point and non-point source discharges, and there is no correlation 18 between historical water year average nitrate concentrations and water year average flow in the 19 Sacramento River at Freeport. Consequently, any modified reservoir operations and subsequent 20 changes in river flows under Alternative 5A, relative to Existing Conditions or the No Action 21 Alternative (ELT), are expected to have negligible, if any, effects on average reservoir and river 22 nitrate-N concentrations in the Sacramento River watershed upstream of the Delta.

23 In the San Joaquin River watershed, nitrate concentrations are higher than in the Sacramento River 24 watershed, owing to use of nitrate based fertilizers throughout the lower watershed. The correlation 25 between historical water year average nitrate concentrations and water year average flow in the San 26 Joaquin River at Vernalis is a weak inverse relationship—that is, generally higher flows result in 27 lower nitrate concentrations, while low flows result in higher nitrate concentrations (linear 28 regression r<sup>2</sup>=0.49; Figure 2 in Appendix 8], *Nitrate*). Under Alternative 5A, long-term average flows 29 at Vernalis would decrease an estimated 1% relative to Existing Conditions and would remain 30 virtually the same relative to the No Action Alternative (ELT). Given the relatively small decreases in 31 flows and the weak correlation between nitrate and flows in the San Joaquin River, it is expected 32 that nitrate concentrations in the San Joaquin River would be minimally affected, if at all, by 33 anticipated changes in flow rates under the No Action Alternative (ELT and LLT).

- In the LLT, the Delta source water fractions may be different from those occurring in the ELT due to
   changes in upstream hydrology and Delta hydrodynamics from additional climate change and sea
   level rise. These effects would occur independent of the alternative and, thus, the alternative-specific
   effects on nitrate in the LLT are expected to be similar to those described above.
- 38 Any negligible changes in nitrate concentrations that may occur under Alternative 5A in the water
- bodies of the affected environment located upstream of the Delta would not be of frequency,
- 40 magnitude and geographic extent that would adversely affect any beneficial uses or substantially
- 41 degrade the quality of these water bodies, with regard to nitrate.

### 1 Delta

- 2 Mass balance calculations indicate that under Alternative 5A, relative to Existing Conditions and the
- 3 No Action Alternative (ELT), nitrate concentrations throughout the Delta are anticipated to remain
- 4 low (<1.4 mg/L-N) relative to adopted objectives (Appendix 8J, *Nitrate*, Table 34). Although changes
- at specific Delta locations and for specific months may be substantial on a relative basis (Appendix
  8J, *Nitrate*, Table 41), the absolute concentration of nitrate in Delta waters would remain low (<1.4)</li>
- 7 mg/L-N) in relation to the drinking water MCL of 10 mg/L-N, as well as all other thresholds (see
- 8 Nitrate under Section 8.3.1.7, Constituent-Specific Considerations Used in the Assessment). Long-term
- 9 average nitrate concentrations are anticipated to remain below 1 mg/L-N at all 11 Delta assessment
- locations except the San Joaquin River at Buckley Cove, where long-term average concentrations
   would be somewhat above 1 mg/L-N. Nevertheless, at this location, long-term average nitrate
   concentrations would be somewhat reduced under Alternative 5A relative to Existing Conditions
   and slightly increased relative to the No Action Alternative (ELT). No additional exceedances of the
- 14 MCL are anticipated at any location under Alternative 5A (Appendix 8J, *Nitrate*, Table 34).
- Use of assimilative capacity relative to the drinking water MCL of 10 mg/L-N under Alternative 5A
  would be low or negligible (i.e., <3%) in comparison to both Existing Conditions and the No Action</li>
  Alternative (ELT), for all locations and months, for all modeled years (1976–1991), and for the
  drought period (1987–1991) (Appendix 8J, *Nitrate*, Table 42).
- 19 As described for Alternative 4, actual nitrate concentrations would likely be higher than the 20 modeling results indicate in certain locations under Alternative 5A. This is the mass balance 21 modeling does not account for contributions from the SRWTP, which would be implementing 22 nitrification/partial denitrification, or Delta wastewater treatment plant dischargers that practice 23 nitrification, but not denitrification. However, for the reasons described for Alternative 4, any 24 increases in nitrate concentrations that may occur at certain locations within the Delta under 25 Alternative 5A would not be of frequency, magnitude and geographic extent that would adversely 26 affect any beneficial uses or substantially degrade the water quality at these locations, with regard 27 to nitrate.
- In the LLT, the Delta source water fractions may be different from those occurring in the ELT due to
   changes in upstream hydrology and Delta hydrodynamics from additional climate change and sea
   level rise. These effects would occur independent of the alternative and, thus, the alternative-specific
   effects on nitrate in the LLT are expected to be similar to those described above.

# 32 SWP/CVP Export Service Areas

- 33 Assessment of effects of Alternative 5A on nitrate in the SWP/CVP. Export Service Areas is based on 34 effects on nitrate at the Banks and Jones pumping plants. Results of the mass balance calculations 35 indicate that relative to Existing Conditions and the No Action Alternative (ELT), nitrate 36 concentrations at Banks and Jones pumping plants under Alternative 5A are anticipated to decrease 37 on a long-term average annual basis by 17% at the Banks pumping plant and 14% at the Jones 38 pumping plant (Appendix 8J, *Nitrate*, Table 41). During the late summer, particularly in the drought 39 period assessed, concentrations are expected to increase, but the absolute value of these changes 40 (i.e., in mg/L-N) would be small. Additionally, given the many factors that contribute to potential 41 algal blooms in the SWP and CVP canals within the Export Service Areas, and the lack of studies that 42 have shown a direct relationship between nutrient concentrations in the canals and reservoirs and
- problematic algal blooms in these water bodies, there is no basis to conclude that these small (i.e.,
   generally <0.2 mg/L-N), seasonal increases in nitrate concentrations would increase the potential</li>

- 1 for problem algal blooms in the SWP/CVP Export Service Areas. No additional exceedances of the
- 2 MCL are anticipated under Alternative 5A relative to Existing Conditions and the No Action
- 3 Alternative (ELT) (Appendix 8J, *Nitrate*, Table 34). On a monthly average basis and on a long-term
- 4 annual average basis, for all modeled years and for the drought period only, use of assimilative
- 5 capacity available under Existing Conditions and the No Action Alternative (ELT), relative to the 10
- 6 mg/L-N MCL, would be negligible (<2%) for both Banks and Jones pumping plants (Appendix 8J,
- 7 *Nitrate*, Table 42).
- 8 In the LLT, the Delta source water fractions may be different from those occurring in the ELT due to
- 9 changes in upstream hydrology and Delta hydrodynamics from additional climate change and sea
   10 level rise. These effects would occur independent of the alternative and, thus, the alternative-specific
- 11 effects on nitrate in the LLT are expected to be similar to those described above.
- Any increases in nitrate concentrations that may occur in water exported via Banks and Jones
   pumping plants are not expected to result in adverse effects to beneficial uses or substantially
   degrade the quality of exported water, with regard to nitrate.
- 15 **NEPA Effects:** Modified reservoir operations and subsequent changes in river flows under 16 Alternative 5a, relative to the No Action Alternative (ELT and LLT), are expected to have negligible, 17 if any, effects on reservoir and river nitrate concentrations upstream of Freeport in the Sacramento 18 River watershed and upstream of the Delta in the San Joaquin River watershed. In the Delta, nitrate 19 concentrations throughout the Delta are anticipated to remain low (<1.4 mg/L-N) relative to 20 adopted objectives. No additional exceedances of the 10 mg/L-N MCL are anticipated at any Delta 21 location, and use of assimilative capacity available under the No Action Alternative, relative to the 22 drinking water MCL of 10 mg/L-N, would be low. Long-term average nitrate concentrations at Banks 23 and Jones pumping plants are anticipated to differ negligibly relative to the No Action Alternative 24 (ELT and LLT) and no additional exceedances of the 10 mg/L-N MCL are anticipated. Therefore, the 25 effects on nitrate from implementing water conveyance facilities are considered to be not adverse.
- 26 **CEQA** Conclusion: Nitrate concentrations are generally low in the reservoirs and rivers of the 27 watersheds, owing to substantial dilution available for point sources and the lack of substantial 28 nonpoint sources of nitrate upstream of the SRWTP in the Sacramento River watershed, and in the 29 watersheds of the eastern tributaries (Cosumnes, Mokelumne, and Calaveras Rivers). Although 30 higher in the San Joaquin River watershed, nitrate concentrations are not well-correlated with flow 31 rates. Consequently, any modified reservoir operations and subsequent changes in river flows under 32 Alternative 5A, relative to Existing Conditions, are expected to have negligible, if any, effects on 33 reservoir and river nitrate concentrations upstream of Freeport in the Sacramento River watershed 34 and upstream of the Delta in the San Joaquin River watershed.
- In the Delta, results of the mass balance calculations indicate that under Alternative 5A, relative to Existing Conditions, nitrate concentrations throughout the Delta are anticipated to remain low (<1.4 mg/L-N) relative to adopted objectives. No additional exceedances of the 10 mg/L-N MCL are anticipated at any location, and use of assimilative capacity available under Existing Conditions, relative to the drinking water MCL of 10 mg/L-N, would be low or negligible (i.e., <3%) for virtually all locations and months.
- Assessment of effects of nitrate in the SWP/CVP Export Service Areas is based on effects on nitrate
   concentrations at the Banks and Jones pumping plants. Results of the mass balance calculations
   indicate that under Alternative 5A, relative to Existing Conditions, long-term average nitrate
- 44 concentrations at Banks and Jones pumping plants are anticipated to change negligibly. No

additional exceedances of the 10 mg/L-N MCL are anticipated, and use of assimilative capacity
 available under Existing Conditions, relative to the MCL would be negligible (i.e., <2%) for both</li>
 Banks and Jones pumping plants for all months.

4 Based on the above, there would be no substantial, long-term increase in nitrate concentrations in 5 the rivers and reservoirs upstream of the Delta, in the Plan Area, or the SWP/CVP Export Service 6 Areas under Alternative 5A relative to Existing Conditions. As such, this alternative is not expected 7 to cause additional exceedance of applicable water quality objectives/criteria by frequency, 8 magnitude, and geographic extent that would cause adverse effects on any beneficial uses of waters 9 in the affected environment. Because nitrate concentrations are not expected to increase 10 substantially, no long-term water quality degradation is expected to occur and, thus, no adverse 11 effects to beneficial uses would occur. Nitrate is not CWA Section 303(d) listed within the affected 12 environment and thus any increases that may occur in some areas and months would not make any 13 existing nitrate-related impairment measurably worse because no such impairments currently exist. 14 Because nitrate is not bioaccumulative, increases that may occur in some areas and months would 15 not bioaccumulate to greater levels in aquatic organisms that would, in turn, pose substantial health 16 risks to fish, wildlife, or humans. Based on these findings, this impact is considered to be less than 17 significant. No mitigation is required.

# 18 Impact WQ-16: Effects on Nitrate Concentrations Resulting from Implementation of 19 Environmental Commitments 3, 4, 6–12, 15, and 16

20 **NEPA Effects:** Some habitat restoration activities included in Environmental Commitments 3, 4, and 21 6–11 would occur on lands within the Delta formerly used for agriculture. As discussed for Impact 22 WQ-2, increased biota that may result in those areas may increase ammonia, which in turn may be 23 converted to nitrate by established microbial communities. However, the areal extent of the new 24 habitat implemented for the Environmental Commitments would be less than the existing and No 25 Action Alternative habitat areas, and similar habitat exists currently in the Delta and is not identified 26 as contributing to adverse nitrate conditions. Thus, these land use changes would not be expected to 27 substantially increase nitrate concentrations in the Delta. Implementation of Environmental 28 Commitments 12, 15, and 16 do not include actions that would affect nitrate sources or loading. 29 Based on these findings, the effects on nitrate from implementing Environmental Commitments 3, 4, 30 6–12, 15, and 16 are considered to be not adverse.

31 **CEQA Conclusion:** Land use changes that would occur from the Environmental Commitments are 32 not expected to substantially increase nitrate concentrations, because the amount of area to be 33 converted would be small relative to existing habitat, and existing habitats are not known for 34 contributing to adverse nitrate conditions. Thus, it is expected that implementation of 35 Environmental Commitments 3, 4, 6–12, 15, and 16 would not cause additional exceedance of 36 applicable water quality objectives/criteria by frequency, magnitude, and geographic extent that 37 would cause adverse effects on any beneficial uses of waters in the affected environment. Because 38 nitrate concentrations are not expected to increase substantially due to these Environmental 39 Commitments, no long-term water quality degradation is expected to occur and, thus, no adverse 40 effects to beneficial uses would occur. Nitrate is not CWA Section 303(d) listed within the affected 41 environment and thus any minor increases that may occur in some areas would not make any 42 existing nitrate-related impairment measurably worse because no such impairments currently exist. 43 Because nitrate is not bioaccumulative, minor increases that may occur in some areas would not 44 bioaccumulate to greater levels in aquatic organisms that would, in turn, pose substantial health

risks to fish, wildlife, or humans. Based on these findings, this impact is considered to be less than
 significant. No mitigation is required.

# Impact WQ-17: Effects on Dissolved Organic Carbon Concentrations Resulting from Facilities Operations and Maintenance

### 5 **Upstream of the Delta**

6 The effects of Alternative 5A on DOC concentrations in reservoirs and rivers upstream of the Delta 7 would be similar to those effects described for Alternative 4 because factors affecting DOC 8 concentrations in these water bodies would be similar. Moreover, long-term average flow and DOC 9 levels in the Sacramento River at Hood and San Joaquin River at Vernalis are poorly correlated. Thus 10 changes in system operations and resulting reservoir storage levels and river flows under 11 Alternative 5A would not be expected to cause substantial long-term changes in DOC concentrations 12 in the water bodies upstream of the Delta. Any changes in DOC levels in water bodies upstream of 13 the Delta under Alternative 5A, relative to Existing Conditions and the No Action Alternative (ELT 14 and LLT), would not be of sufficient frequency, magnitude and geographic extent that would 15 adversely affect any beneficial uses or substantially degrade the quality of these water bodies.

### 16 **Delta**

17 Under Alternative 5A, the geographic extent of effects pertaining to long-term average DOC 18 concentrations in the Delta would be less extensive, and the magnitude of predicted long-term 19 change and relative frequency of concentration threshold exceedances would be lower than 20 described for Alternative 4. The effects of Alternative 5A relative to Existing Conditions and the No 21 Action Alternative (ELT) are discussed together because the direction and magnitude of predicted 22 change are similar. Relative to the Existing Conditions and No Action Alternative (ELT), Alternative 23 5A would result in small increases in long-term average DOC concentrations for both the modeled 24 16-year period (1976–1991) and drought period (1987–1991) at several interior Delta locations 25 (increases up to 0.1 mg/L at Franks Tract, Old River at Rock Slough, and Contra Costa Pumping Plant 26 #1) (Appendix 8K, Organic Carbon, Table DOC-13). The increases in average DOC concentrations 27 would correspond to more frequent concentration threshold exceedances, with the greatest change 28 occurring at the Contra Costa Pumping Plant #1 associated with the 3 mg/L threshold (i.e., increase 29 from 52% under Existing Conditions to 61% under Alternative 5A for the modeled 16-year period). 30 The change in frequency of threshold concentration exceedances at other assessment locations 31 would be similar or lower.

32 While Alternative 5A would lead to slightly higher long-term average DOC concentrations at some 33 municipal water intakes and Delta interior locations, the predicted change would not be expected to 34 adversely affect MUN beneficial uses, or any other beneficial use. As discussed for Alternative 4, 35 substantial changes in ambient DOC concentrations would need to occur before significant changes 36 in drinking water treatment plant design or operations are triggered. The increases in long-term 37 average DOC concentrations estimated to occur at various Delta locations under Alternative 5A are 38 of sufficiently small magnitude that they would not require existing drinking water treatment plants 39 to substantially upgrade treatment for DOC removal above levels currently employed.

In the LLT, the Delta source water fractions may be different from those occurring in the ELT due to
changes in upstream hydrology and Delta hydrodynamics from additional climate change and sea
level rise. These effects would occur independent of the alternative and, thus, the alternative-specific
effects on DOC in the LLT are expected to be similar to those described above.

- 1 Relative to Existing Conditions and the No Action Alternative (ELT and LLT), Alternative 5A would
- lead to predicted improvements in long-term average DOC concentrations at Barker Slough, as well
   as Banks and Jones pumping plants (discussed below).

5 Under the Alternative 5A, long-term average DOC concentrations would decrease at Barker Slough 6 by 0.1 mg/L, and at both the Banks and Jones pumping plants by 0.2 mg/L, relative to Existing 7 Conditions. Reductions would be similar compared to No Action Alternative (ELT) (Appendix 8K, 8 Organic Carbon, Table DOC-13). Decreases in long-term average DOC would result in generally lower 9 exceedance frequencies for concentration thresholds, although the frequency of exceedances of the 10 3 mg/L threshold during the modeled drought period would increase at the Banks and Jones 11 pumping plants. Relative to Existing Conditions, exceedance of the 3 mg/L threshold would increase 12 from 57% 70% at Banks pumping plant and from 72% to 85% at Jones pumping plant. There would 13 be little to no increase in exceedance of the 3 mg/L threshold relative to the No Action Alternative 14 (ELT).

- 15 In the LLT, the Delta source water fractions may be different from those occurring in the ELT due to
- 16 changes in upstream hydrology and Delta hydrodynamics from additional climate change and sea
- 17 level rise. These effects would occur independent of the alternative and, thus, the alternative-specific
- 18 effects on DOC in the LLT are expected to be similar to those described above.
- Maintenance of SWP and CVP facilities under Alternative 5A would not be expected to create new
   sources of DOC or contribute towards a substantial change in existing sources of DOC in the affected
   area.
- 22 **NEPA Effects:** In summary, the operations and maintenance activities under Alternative 5A, relative 23 to the No Action Alternative (ELT and LLT), would not cause a substantial long-term change in DOC 24 concentrations in the water bodies upstream of the Delta, in the Delta, or in the SWP/CVP Export 25 Service Areas. The long-term average DOC concentrations at the Barker Slough and Banks and Jones 26 pumping plants are predicted to decrease by 0.2 mg/L, while long-term average DOC concentrations 27 for some Delta interior locations are predicted to increase by as much as 0.1 mg/L. However, the 28 increase in long-term average DOC concentration that could occur within the Delta interior would 29 not be of sufficient magnitude to adversely affect the MUN beneficial use, or any other beneficial 30 uses, of Delta waters. Based on these findings, the effect of operations and maintenance activities on 31 DOC under Alternative 5A is determined to be not adverse.
- 32 **CEQA** Conclusion: For the same reasons described for Alternative 4, the operations and 33 maintenance activities under Alternative 5A, relative to the Existing Conditions, would not cause a 34 substantial long-term change in DOC concentrations in the water bodies upstream of the Delta, in 35 the Delta, or in the SWP/CVP Export Service Areas. Any modified reservoir operations and 36 subsequent changes in river flows under Alternative 5A, relative to Existing Conditions, would not 37 be expected to result in a substantial adverse change in DOC levels upstream of the Delta. Moreover, 38 long-term average flow and DOC at Sacramento River at Hood and San Joaquin River at Vernalis are 39 poorly correlated; therefore, changes in river flows would not be expected to cause a substantial 40 long-term change in DOC concentrations upstream of the Delta.
- 41 Relative to Existing Conditions, the Alternative 5A would result in relatively small increases (i.e.,
- 42 ≤0.1 mg/L) in long-term average DOC concentrations at some interior Delta locations. The predicted
- 43 increases would not substantially increase the frequency with which long-term average DOC
- 1 concentrations exceeds 2, 3, or 4 mg/L. Because this alternative would lead to only slightly higher
- 2 long-term average DOC concentrations at the interior Delta locations and some municipal water
- intakes, the predicted changes would not be expected to adversely affect MUN beneficial uses, or any
   other beneficial use.
- 4 other beneficial use.
- Relative to Existing Conditions, Alternative 5A would result in reduced long-term average DOC
  concentrations at the Banks and Jones pumping plants and Barker Slough. However, Alternative 5A
  would result in slightly greater frequency of exceedance of the 3 mg/L DOC concentration threshold
  during the modeled drought period. Nevertheless, an overall improvement in DOC-related water
  quality would be predicted in the SWP/CVP Export Service Areas.
- 10 Based on the above, the operations and maintenance activities of Alternative 5A would not result in 11 any substantial change in long-term average DOC concentration. The increases in long-term average 12 DOC concentration that could occur within the Delta would not be of sufficient magnitude to 13 adversely affect the MUN beneficial use, or any other beneficial uses, of Delta waters or waters of the 14 SWP/CVP Service Area. Because DOC is not bioaccumulative, the increases in long-term average 15 DOC concentrations would not directly cause bioaccumulative problems in aquatic life or humans. 16 Finally, DOC is not causing beneficial use impairments and thus is not CWA Section 303(d) listed for 17 any water body within the affected environment. Because long-term average DOC concentrations 18 are not expected to increase substantially, no long-term water quality degradation with respect to 19 DOC is expected to occur and, thus, no adverse effects on beneficial uses would occur. Based on 20 these findings, this impact is considered to be less than significant. No mitigation is required.

### Impact WQ-18: Effects on Dissolved Organic Carbon Concentrations Resulting from Implementation of Environmental Commitments 3, 4, 6–12, 15, and 16

- 23 NEPA Effects: Relative to existing habitat and that to be developed under the No Action Alternative 24 (ELT and LLT), the area of new habitat restoration implemented for the Environmental 25 Commitments would be very small. Implementation of non-habitat restoration Environmental 26 Commitments would not be expected to have substantial, if even measurable, effect on DOC 27 concentrations upstream of the Delta, within the Delta, and in the SWP/CVP Export Service Areas, 28 because they would present no major sources of DOC to the affected environment. Consequently, 29 any increases in average DOC levels in the affected environment are not expected to be of sufficient 30 frequency, magnitude and geographic extent that would adversely affect the MUN beneficial use, or 31 any other beneficial uses, of the affected environment, nor would potential increases substantially 32 degrade water quality with regard to DOC. Based on these findings, the effect of the Environmental 33 Commitments on DOC is determined to be not adverse.
- 34 **CEQA Conclusion:** Implementation of habitat restoration Environmental Commitments is not 35 expected to cause a substantial long-term change in DOC concentrations in the water bodies 36 upstream of the Delta, in the Delta, or in the SWP/CVP Export Service Areas, relative to the Existing 37 Conditions, because the land area proposed for restoration would be relatively small compared to 38 existing land area and sources of DOC. Implementation of other Environmental Commitments also 39 would not be expected to have substantial, if even measurable, effect on DOC concentrations 40 upstream of the Delta, within the Delta, and in the SWP/CVP Export Service Areas, because they 41 would present no major sources of DOC to the affected environment. Consequently, increases in 42 average DOC levels in the affected environment are not expected to be of sufficient frequency, 43 magnitude and geographic extent that would adversely affect the MUN beneficial use, or any other 44 beneficial uses, of the affected environment, nor would potential increases substantially degrade

- 1 water quality with regard to DOC. Furthermore, DOC is not bioaccumulative, therefore changes in
- 2 DOC concentrations would not cause bioaccumulative problems in aquatic life or humans. Finally,
- 3 DOC is not causing beneficial use impairments and thus is not CWA Section 303(d) listed for any
- 4 water body within the affected environment. Because long-term average DOC concentrations are not
- 5 expected to increase substantially, no long-term water quality degradation with respect to DOC is 6 expected to occur and, thus, no adverse effects on beneficial uses would occur. Based on these
- expected to occur and, thus, no adverse effects on beneficial uses would occur. Based on these
   findings, this impact is considered to be less than significant. No mitigation is required.

#### 8 Impact WQ-19: Effects on Pathogens Resulting from Facilities Operations and Maintenance

- 9 The effects of operation of the water conveyance facilities under Alternative 5A on pathogen levels 10 in surface waters upstream of the Delta, in the Delta, and in the SWP/CVP Export Service Areas relative to Existing Conditions would be similar to those effects described for Alternative 4 (see 11 12 Section 8.3.3.9). As described for Alternative 4, pathogen concentrations in the Sacramento and San 13 loaguin Rivers have a minimal relationship to flow rate in these rivers. Further, urban runoff 14 contributions during the dry season would be expected to be a relatively small fraction of the rivers' 15 total flow rates. During wet weather events, when urban runoff contributions would be higher, the 16 flows in the rivers also would be higher. Given the small magnitude of urban runoff contributions 17 relative to the magnitude of river flows and that pathogen concentrations in the rivers have a 18 minimal relationship to river flow rate, river flow rate and reservoir storage reductions that would 19 occur under Alternative 5A, relative to Existing Conditions and the No Action Alternative (ELT and 20 LLT), would not be expected to result in a substantial adverse change in pathogen concentrations in 21 the reservoirs and rivers upstream of the Delta.
- 22 The effects of Alternative 5A relative to Existing Conditions and the No Action Alternative (ELT and 23 LLT) would be changes in the relative percentage of water throughout the Delta being comprised of 24 various source waters (i.e., water from the Sacramento River, San Joaquin River, Bay water, eastside 25 tributaries, and agricultural return flow), due to potential changes in inflows particularly from the 26 Sacramento River watershed. However, as described for Alternative 4, it is expected there would be 27 no substantial change in Delta pathogen concentrations in response to a shift in the Delta source 28 water percentages under this alternative or substantial degradation of these water bodies, with 29 regard to pathogens, because it is expected that pathogen sources in close proximity to Delta sites 30 would have a greater influence on pathogen levels at the site, rather than the primary source(s) of 31 water to the site. In-Delta potential pathogen sources, including water-based recreation, tidal 32 habitat, wildlife, and livestock-related uses, would continue under this alternative. As such, there is 33 not expected to be substantial, if even measurable, changes in pathogen concentrations in the 34 SWP/CVP Export Service Area waters.
- As such, Alternative 5A would not be expected to substantially increase the frequency with which applicable Basin Plan objectives or U.S. EPA-recommended pathogen criteria would be exceeded in water bodies of the affected environment located upstream of the Delta or substantially degrade the quality of these water bodies, with regard to pathogens.
- 39 *NEPA Effects:* Because pathogen levels are expected to be minimally affected relative to the No
   40 Action Alternative (ELT and LLT), the effects on pathogens from implementing Alternative 5A are
   41 determined to not be adverse.
- 42 *CEQA Conclusion:* The effects of Alternative 5A on pathogen levels in surface waters upstream of the
  43 Delta, in the Delta, and in the SWP/CVP Export Service Areas, relative to Existing Conditions, would
  44 be similar to those described for Alternative 4 (see Section 8.3.3.9). This is because the factors that

- 1 would affect pathogen levels in the surface waters of these areas would be similar. Therefore, this
- 2 alternative is not expected to cause additional exceedance of applicable water quality objectives by
- 3 frequency, magnitude, and geographic extent that would cause adverse effects on any beneficial uses
- of waters in the affected environment. Because pathogen concentrations are not expected to
   increase substantially, no long-term water quality degradation for pathogens is expected to occur
- increase substantially, no long-term water quality degradation for pathogens is expected to occur
   and, thus, no adverse effects on beneficial uses would occur. The San Joaquin River in the Stockton
- 7 Deep Water Ship Channel is CWA Section 303(d) listed for pathogens. Because no measurable
- 8 increase in Deep Water Ship Channel pathogen concentrations are expected to occur on a long-term
- 9 basis, further degradation and impairment of this area is not expected to occur. Finally, pathogens
- are not bioaccumulative constituents. Based on these findings, this impact is considered to be less
   than significant. No mitigation is required.

## Impact WQ-20: Effects on Pathogens Resulting from Implementation of Environmental Commitments 3, 4, 6-12, 15, and 16

14 NEPA Effects: Environmental Commitments 3, 4, and 6–11 would involve habitat restoration 15 actions. This could result in localized increases in wildlife-related coliforms relative to the No Action 16 Alternative (ELT and LLT). The Delta currently supports similar habitat types and, with the 17 exception of the CWA Section 303(d) listing for the Stockton Deep Water Ship Channel, is not 18 recognized as exhibiting pathogen concentrations that rise to the level of adversely affecting 19 beneficial uses. As such, the potential increase in wildlife-related coliform concentrations due to 20 tidal habitat creation is not expected to adversely affect beneficial uses. The remaining 21 Environmental Commitments would not be expected to affect pathogen levels, because they are 22 actions that do not affect the presence of pathogen sources. Based on these findings, the effects on 23 pathogens from implementing Environmental Commitments 3, 4, 6–12, 15, and 16 are determined 24 to not be adverse.

25 **CEQA Conclusion:** Implementation of Environmental Commitments 3, 4, and 6–11 could result in 26 localized increases in wildlife-related coliforms relative to Existing Conditions. The Delta currently 27 supports similar habitat types and, with the exception of the CWA Section 303(d) listing for the 28 Stockton Deep Water Ship Channel, is not recognized as exhibiting pathogen concentrations that rise 29 to the level of adversely affecting beneficial uses. As such, the potential increase in wildlife-related 30 coliform concentrations due to tidal habitat creation is not expected to adversely affect beneficial 31 uses. Therefore, the Environmental Commitments are not expected to cause additional exceedance 32 of applicable water quality objectives by frequency, magnitude, and geographic extent that would 33 cause adverse effects on any beneficial uses of waters in the affected environment. Because 34 pathogen concentrations are not expected to increase substantially, no long-term water quality 35 degradation for pathogens is expected to occur and, thus, no adverse effects on beneficial uses 36 would occur. The San Joaquin River in the Stockton Deep Water Ship Channel is CWA Section 303(d) 37 listed for pathogens. Because no measurable increase in Deep Water Ship Channel pathogen 38 concentrations are expected to occur on a long-term basis, further degradation and impairment of 39 this area is not expected to occur. Finally, pathogens are not bioaccumulative constituents. Based on 40 these findings, this impact is considered to be less than significant. No mitigation is required.

## Impact WQ-21: Effects on Pesticide Concentrations Resulting from Facilities Operations and Maintenance

The effects of Alternative 5A operations and maintenance on pesticide levels in surface waters
upstream of the Delta, relative to Existing Conditions and the No Action Alternative (ELT), would be

1 similar to those expected to occur under Alternative 4 (see Section 8.3.3.9). This is because under 2 Alternative 5A, the primary factor that would influence pesticide concentrations in surface waters 3 upstream of the Delta—the effect of timing and magnitude of reservoir releases on dilution 4 capacity—is expected to change by a similar degree. Changes in average winter and summer flow 5 rates, relative to Existing Conditions and the No Action Alternative (ELT), are expected to be similar 6 to or less than changes in flow rates expected under Alternative 4 in the Sacramento River at 7 Freeport, American River at Nimbus, Feather River at Thermalito and the San Joaquin River at 8 Vernalis (Appendix 8L, *Pesticides*, Tables 1–4). Similarly, the primary factor that would influence 9 pesticide concentrations in surface waters of the Delta and in the SWP/CVP Export Service Areas (i.e., changes in San Joaquin River, Sacramento River and Delta Agriculture source water fractions at 10 11 various Delta locations, including Banks and Jones pumping plants) is expected to change by a 12 similar degree. The percentage change in monthly average source water fractions would be similar 13 to changes expected under Alternative 4 (Appendix 8D, Source Water Fingerprinting Results).

- 14 It was concluded for Alternative 4, and thus for Alternative 5A based on similar flow changes, that 15 the potential average summer flow reductions would not be of sufficient magnitude to substantially 16 increase in-river pesticide concentrations or alter the long-term risk of pesticide-related effects on 17 aquatic life beneficial uses upstream of the Delta. Greater long-term average flow reductions, and 18 corresponding reductions in dilution/assimilative capacity, would be necessary before long-term 19 risk of pesticide related effects on aquatic life beneficial uses would be adversely altered. Similarly, 20 the modeled changes in the source water fractions of Sacramento River, San Joaquin River, and Delta 21 agriculture water under Alternative 5A would not be of sufficient magnitude to substantially alter 22 the long-term risk of pesticide-related toxicity to aquatic life, nor adversely affect other beneficial 23 uses of the Delta. Based on the general observation that San Joaquin River, in comparison to the 24 Sacramento River, is a greater contributor of organophosphate insecticides in terms of greater 25 frequency of incidence and presence at concentrations exceeding water quality benchmarks, 26 modeled increases in Sacramento River fraction at Banks and Jones would generally represent an 27 improvement in export water quality respective to pesticides.
- 28 The flow changes in the LLT would be expected in the ranges of that described above for Alternative 29 5A, relative to Existing Conditions and the No Action Alternative (ELT), and that described for 30 Alternative 4 relative to the No Action Alternative (LLT) in Section 8.3.3.9. Thus, similar to above 31 and Alternative 4, the flow changes that would occur in the LLT under Alternative 5A, relative to 32 Existing Conditions and the No Action Alternative (LLT), would not be expected to result in changes 33 in dilution of pesticides of sufficient magnitude to substantially alter the long-term risk of pesticide-34 related toxicity to aquatic life, nor adversely affect other beneficial uses upstream of the Delta, in the 35 Delta, or the SWP/CVP Export Service Areas.
- 36 NEPA Effects: In summary, the changes in long-term average flows on the Sacramento, Feather, 37 American, and San Joaquin Rivers under Alternative 5A relative to the No Action Alternative (ELT 38 and LLT) would be of insufficient magnitude to substantially increase the long-term risk of 39 pesticide-related water quality degradation and related toxicity to aquatic life in these water bodies 40 upstream of the Delta. Similarly, changes in source water fractions to the Delta would be of insufficient magnitude to substantially alter the long-term risk of pesticide-related water quality 41 42 degradation and related toxicity to aquatic life in the Delta or CVP/SWP Export Service Areas. 43 Therefore, the effects on pesticides from the water conveyance facilities are determined not to be 44 adverse.

1 **CEOA Conclusion:** Based on the discussion above, the effects of Alternative 5A on pesticide levels in 2 surface waters upstream of the Delta, in the Delta, and in the SWP/CVP Export Service Areas relative 3 to Existing Conditions would be similar to or slightly less than those described for the Alternative 4. 4 Alternative 5A would not result in any substantial change in long-term average pesticide 5 concentration or result in substantial increase in the anticipated frequency with which long-term 6 average pesticide concentrations would exceed aquatic life toxicity thresholds or other beneficial 7 use effect thresholds upstream of the Delta, at the 11 assessment locations analyzed for the Delta, or 8 the SWP/CVP service area. Numerous pesticides are currently used throughout the affected 9 environment, and while some of these pesticides may be bioaccumulative, those present-use 10 pesticides for which there is sufficient evidence for their presence in waters affected by SWP and 11 CVP operations (i.e., diazinon, chlorpyrifos, diuron, and pyrethroids) are not considered 12 bioaccumulative, and thus changes in their concentrations would not directly cause bioaccumulative 13 problems in aquatic life or humans. Furthermore, while there are numerous CWA Section 303(d) 14 listings throughout the affected environment that name pesticides as the cause for beneficial use 15 impairment, the modeled changes in upstream river flows and Delta source water fractions under 16 Alternative 5A would not be expected to make any of these beneficial use impairments measurably 17 worse. Because long-term average pesticide concentrations are not expected to increase 18 substantially, no long-term water quality degradation with respect to pesticides is expected to occur 19 and, thus, no adverse effects on beneficial uses would occur. Based on these findings, this impact is 20 considered to be less than significant. No mitigation is required.

### Impact WQ-22: Effects on Pesticide Concentrations Resulting from Implementation of Environmental Commitments 3, 4, 6–12, 15, and 16

*NEPA Effects:* Environmental Commitments 3, 4, 6–12, 15, and 16 do not involve actions that would
 contribute long-term additional loading of pesticides, and the potential short-term loading from
 former agricultural lands would be expected to degrade and dissipate rapidly. Therefore, relative to
 the No Action Alternative (ELT and LLT), the effects on pesticides from implementing
 Environmental Commitments 3, 4, 6–12, 15, and 16 are determined to be not adverse.

28 **CEQA Conclusion:** Environmental Commitments 3, 4, 6–12, 15, and 16 do not involve actions that 29 would contribute long-term additional loading of pesticides, and the potential short-term loading 30 from former agricultural lands would be expected to degrade and dissipate rapidly, such that 31 pesticide levels would differ little from Existing Conditions. Therefore, implementation of 32 Environmental Commitments 3, 4, 6–12, 15, and 16 would not cause substantial long-term increase 33 in pesticide concentrations in the rivers and reservoirs upstream of the Delta, in the Delta Region, or 34 the SWP/CVP Export Service Areas. As such, these Environmental Commitments are not expected to 35 cause additional exceedance of applicable water quality objectives by frequency, magnitude, and 36 geographic extent that would cause adverse effects on any beneficial uses of waters in the affected 37 environment. Because pesticide concentrations are not expected to increase substantially, no long-38 term water quality degradation for pesticides is expected to occur and, thus, no adverse effects to 39 beneficial uses would occur. Furthermore, any negligible changes in long-term pesticide 40 concentrations that may occur throughout the affected environment would not be expected to make 41 any existing beneficial use impairments measurably worse. Environmental Commitments 3, 4, 6–12, 42 15, 16 do not include the use of pesticides known to be bioaccumulative in animals or humans, nor 43 do the Environmental Commitments propose the use of any pesticide currently named in a CWA 44 Section 303(d) listing of the affected environment. Based on these findings, this impact is considered 45 to be less than significant. No mitigation is required.

### Impact WQ-23: Effects on Phosphorus Concentrations Resulting from Facilities Operations and Maintenance

3 The effects of Alternative 5A on phosphorus concentrations in surface waters upstream of the Delta, 4 in the Delta, and in the SWP/CVP Export Service Areas would be similar to those described for 5 Alternative 4 (see Section 8.3.3.9). This is because factors which affect phosphorus concentrations in 6 surface waters of these areas are the same under Alternative 4 and Alternative 5A. As described for 7 Alternative 4, phosphorus loading to waters upstream of the Delta is not anticipated to change, and 8 because changes in flows do not necessarily result in changes in concentrations or loading of 9 phosphorus to these water bodies, substantial changes in phosphorus concentration are not 10 anticipated under Alternative 5A, relative to Existing Conditions or the No Action Alternative (ELT), 11 upstream of the Delta. Phosphorus concentrations may increase during January through March at 12 locations in the Delta where the source fraction of San Joaquin River water increases, due to the 13 higher concentration of phosphorus in the San Joaquin River during these months compared to 14 Sacramento River water or San Francisco Bay water. However, based on the DSM2 fingerprinting 15 results (Figures 353–374 in Appendix 8D, Source Water Fingerprinting Results), together with 16 source water concentrations (in Figure 8-56), the magnitude of increases during these months is 17 expected to be negligible to low (i.e., <0.02 mg/L) at all Delta locations relative to Existing 18 Conditions and the No Action Alternative (ELT and LLT). Thus, phosphorus concentrations in the 19 Delta and waters exported from Banks and Jones pumping plants to the SWP/CVP Export Service 20 Areas are expected to be similar to Existing Conditions and the No Action Alternative (ELT and LLT).

In the LLT, the Delta source water fractions may be different from those occurring in the ELT due to
 changes in upstream hydrology and Delta hydrodynamics from additional climate change and sea
 level rise. These effects would occur independent of the alternative and, thus, the alternative-specific
 effects on phosphorus in the LLT are expected to be similar to those described above.

*NEPA Effects:* In summary, operation of the water conveyance facilities would have little to no effect
 on phosphorus concentrations in water bodies upstream of the Delta, in the Plan Area, and the
 waters exported to the SWP/CVP Export Service Areas, relative to the No Action Alternative (ELT
 and LLT). Thus, effects of the water conveyance facilities on phosphorus are considered to be not
 adverse.

30 CEQA Conclusion: The effects of Alternative 5A on phosphorus levels in surface waters upstream of 31 the Delta, in the Delta, and in the SWP/CVP Export Service Areas relative to Existing Conditions 32 would be similar to those described for the Alternative 4. There would be no substantial, long-term 33 increase in phosphorus concentrations in the rivers and reservoirs upstream of the Delta, in the Plan 34 Area, or the waters exported to the CVP and SWP service areas under Alternative 5A relative to 35 Existing Conditions. As such, this alternative is not expected to cause additional exceedance of 36 applicable water quality objectives/criteria by frequency, magnitude, and geographic extent that 37 would cause adverse effects on any beneficial uses of waters in the affected environment. Because 38 phosphorus concentrations are not expected to increase substantially, no long-term water quality 39 degradation is expected to occur and, thus, no adverse effects to beneficial uses would occur. 40 Phosphorus is not CWA Section 303(d) listed within the affected environment and thus any minor 41 increases that may occur in some areas would not make any existing phosphorus-related 42 impairment measurably worse because no such impairments currently exist. Because phosphorus is 43 not bioaccumulative, minor increases that may occur in some areas would not bioaccumulate to 44 greater levels in aquatic organisms that would, in turn, pose substantial health risks to fish, wildlife,

or humans. Based on these findings, this impact is considered to be less than significant. No
 mitigation is required.

### Impact WQ-24: Effects on Phosphorus Concentrations Resulting from Implementation of Environmental Commitments 3, 4, 6–12, 15, and 16

*NEPA Effects*: Environmental Commitments 3, 4, 6–12, 15, and 16 do not involve actions that would
 contribute long-term additional loading of phosphorus. Therefore, relative to the No Action
 Alternative (ELT and LLT), the effects on phosphorus from implementing Environmental
 Commitments 3, 4, 6–12, 15, and 16 are considered to be not adverse.

9 CEQA Conclusion: Environmental Commitments 3, 4, 6–12, 15, and 16 do not involve actions that 10 would contribute long-term additional loading of phosphorus. Therefore, there would be no 11 substantial, long-term increase in phosphorus concentrations in the rivers and reservoirs upstream 12 of the Delta, in the Delta Region, or the waters exported to the SWP/CVP Export Service Areas due to 13 implementation of these Environmental Commitments relative to Existing Conditions. Because 14 phosphorus concentrations are not expected to increase substantially due to these Environmental 15 Commitments, no long-term water quality degradation is expected to occur and, thus, no adverse 16 effects to beneficial uses would occur. Phosphorus is not CWA Section 303(d) listed within the 17 affected environment and, thus, the Environmental Commitments would not make any existing phosphorus-related impairment measurably worse because no such impairments currently exist. 18 19 Because phosphorus is not bioaccumulative, any increases that may occur in some areas would not 20 bioaccumulate to greater levels in aquatic organisms that would, in turn, pose substantial health 21 risks to fish, wildlife, or humans. Based on these findings, this impact is considered to be less than 22 significant. No mitigation is required.

### Impact WQ-25: Effects on Selenium Concentrations Resulting from Facilities Operations and Maintenance

#### 25 Upstream of the Delta

26 The effects of Alternative 5A on selenium concentrations in reservoirs and rivers upstream of the 27 Delta would be similar to those effects described for Alternative 4 (see Section 8.3.3.9), because 28 factors affecting selenium concentrations in these water bodies would be similar. Substantial point 29 sources of selenium do not exist upstream in the Sacramento River watershed, in the watersheds of 30 the eastern tributaries (Cosumnes, Mokelumne, and Calaveras Rivers), or upstream of the Delta in 31 the San Joaquin River watershed. Nonpoint sources of selenium within the watersheds of the 32 Sacramento River and the eastern tributaries also are relatively low, resulting in generally low 33 selenium concentrations in the reservoirs and rivers of those watersheds. Consequently, any 34 modified reservoir operations and subsequent changes in river flows under Alternative 5A, relative 35 to Existing Conditions or the No Action Alternative (ELT and LLT), are expected to have negligible, if 36 any, effects on reservoir and river selenium concentrations upstream of Freeport in the Sacramento 37 River watershed or in the eastern tributaries upstream of the Delta. Similarly, it is expected that 38 selenium concentrations in the San Joaquin River would be minimally affected, if at all, by 39 anticipated changes in flow rates under Alternative 5A, given the relatively small decreases in flows 40 and the considerable variability in the relationship between selenium concentrations and flows in 41 the San Joaquin River. Any negligible changes in selenium concentrations that may occur in the 42 water bodies of the affected environment located upstream of the Delta would not be of frequency,

- 1 magnitude, and geographic extent that would adversely affect any beneficial uses or substantially
- 2 degrade the quality of these water bodies as related to selenium.

#### 3 Delta

4 Alternative 5A would result in small changes in average selenium concentrations in water relative to 5 Existing Conditions and No Action Alternative (ELT) at all modeled Delta assessment locations 6 (Appendix 8M, Selenium, Table M-33). Long-term average concentrations at some interior and 7 western Delta locations would increase by  $0.01 \,\mu\text{g/L}$  for the entire period modeled (1976–1991). 8 These small increases in selenium concentrations in water would result in small reductions (2% or 9 less) in available assimilative capacity for selenium, relative to USEPA's draft water quality criterion 10 of 1.3 µg/L (Appendix 8M, Table M-46). The long-term average selenium concentrations in water under Alternative 5A (range 0.09–0.39 µg/L) would be similar to Existing Conditions (range 0.09– 11 12  $0.41 \,\mu g/L$ ) and the No Action Alternative (ELT) (range  $0.09-0.39 \,\mu g/L$ ), and would be below the 13 draft water quality criterion of 1.3  $\mu$ g/L (Appendix 8M, Table M-33).

14 Relative to Existing Conditions and the No Action Alternative (ELT), Alternative 5A would result in 15 small changes (less than 1%) in estimated selenium concentrations in most biota (whole-body fish, 16 bird eggs [invertebrate diet or fish diet], and fish fillets) throughout the Delta, with little difference 17 among locations (Appendix 8M, Selenium, Tables M-36 and M-40). Level of Concern Exceedance 18 Quotients (i.e., modeled tissue divided by Level of Concern benchmarks) for selenium concentrations in those biota for all years and for drought years are less than 1.0, indicating low 19 20 probability of adverse effects. Similarly, Advisory Tissue Level Exceedance Quotients for selenium concentrations in fish fillets for all years and drought years are less than 1.0. Estimated selenium 21 22 concentrations in sturgeon for the San Joaquin River at Antioch are predicted to increase by 7% 23 relative to Existing Conditions (from about 4.7 to about 5.0 mg/kg dry weight) and by 4% relative to 24 the No Action Alternative (ELT) in all years (from about 4.8 to about 5.0 mg/kg dry weight). For 25 sturgeon in the Sacramento River at Mallard Island concentrations are predicted to increase by 26 about 5% relative to Existing Conditions in all years (from about 4.4 to 4.6 mg/kg dry weight) and 27 by 3% relative to the No Action Alternative in all years (from about 4.5 to 4.6 mg/kg dry weight) 28 (Appendix 8M, Selenium, Tables M-41 and M-42). Selenium concentrations in sturgeon during 29 drought years are expected to increase by about 3–5% relative to Existing Conditions (from about 30 6.8 to 7.2 mg/kg dry weight) and 1-2% relative to the No Action Alternative at those locations (from 31 about 7.0 to 7.2 mg/kg dry weight) (Appendix 8M, Selenium, Tables M-41 and M-42). Detection of 32 small changes in whole-body sturgeon such as those estimated for the western Delta would require 33 very large sample sizes because of the inherent variability in fish tissue selenium concentrations. 34 Low Toxicity Threshold Exceedance Ouotients for selenium concentrations in sturgeon in the 35 western Delta would exceed 1.0 for drought years at both locations (as they do for Existing Conditions and the No Action Alternative (ELT)); for all years the Exceedance Quotient would be 1.0 36 37 or less (Appendix 8M, Table M-43). The High Toxicity Threshold Quotient would be less than 1.0 at 38 both locations for all years and drought years (Appendix 8M, Table M-43).

The disparity between larger estimated changes for sturgeon and smaller changes for other biota is attributable largely to differences in modeling approaches, as described in Appendix 8M, *Selenium*. The model for most biota was calibrated to encompass the varying concentration-dependent uptake from waterborne selenium concentrations (expressed as the K<sub>d</sub>, which is the ratio of selenium concentrations in particulates [as the lowest level of the food chain] relative to the waterborne concentration) that was exhibited in data for largemouth bass in 2000, 2005, and 2007 at various

45 locations across the Delta. In contrast, the modeling for sturgeon could not be similarly calibrated at

- 1 the two western Delta locations and used literature-derived uptake factors and trophic transfer
- 2 factors for the estuary from Presser and Luoma (2013). As noted in the Appendix 8M, there was a
- 3 significant negative log-log relationship of  $K_d$  to waterborne selenium concentration that reflected
- 4 the greater bioaccumulation rates for bass at low waterborne selenium than at higher
- 5 concentrations. There was no difference in bass selenium concentrations in the Sacramento River at
- 6 Rio Vista in comparison to the San Joaquin River at Vernalis in 2000, 2005, and 2007 [Foe 2010],
- despite a nearly 10-fold difference in waterborne selenium. Thus, there is more confidence in the
  site-specific modeling based on the Delta-wide model that was calibrated for bass data than in the
- 9 estimates for sturgeon based on "fixed" K<sub>d</sub>s for all years and for drought years without regard to
- 10 waterborne selenium concentration at the two locations in different time periods.
- 11 Residence time of water in the Delta is expected to increase relative to Existing Conditions primarily 12 as a result of habitat restoration (8,000 acres of tidal habitat restoration and enhancements in the 13 Yolo Bypass) that is assumed to occur under the No Action Alternative (ELT) separate from 14 Alternative 5A. Although estimates of the residence time increases are not available for Alternative 15 5A, estimates for Alternative 5 at the Late Long Term (presented in Table 8-60a in Section 8.3.1.7 in 16 the Microcystis subsection) which contained 65,000 acres of tidal restoration are available, and is 17 expected that residence time increases under Alternative 5A would be substantially less than 18 identified for Alternative 5 in the table.
- 19 If increases in fish tissue or bird egg selenium were to occur as a result of increased residence time, 20 the increases would likely be of concern only where fish tissues or bird eggs are already elevated in 21 selenium to near or above thresholds of concern. That is, where biota concentrations are currently 22 low and not approaching thresholds of concern (which, as discussed above, is the case throughout 23 the Delta, except for sturgeon in the western Delta), changes in residence time alone would not be 24 expected to cause them to then approach or exceed thresholds of concern. Thus, the most likely area 25 in which biota tissues would be at levels high enough that additional bioaccumulation due to 26 increased residence time would be a concern is the western Delta and Suisun Bay for sturgeon. 27 Based on the expected minor increases in residence time in the western Delta, any increases are not 28 expected to be of sufficient magnitude to substantially affect selenium bioaccumulation.
- 29 Relative to Existing Conditions and the No Action Alternative (ELT), Alternative 5A would result in 30 essentially no change in selenium concentrations throughout the Delta for most biota (less than 31 1%), although larger increases in selenium concentrations are predicted for sturgeon in the western 32 Delta. Concentrations of selenium in sturgeon would exceed only the lower benchmark during the 33 drought period, indicating a low potential for effects. The modeling of bioaccumulation for sturgeon 34 is less calibrated to site-specific conditions than that for other biota, which was calibrated on a 35 robust dataset for modeling of bioaccumulation in largemouth bass as a representative species for 36 the Delta. Overall, Alternative 5A would not be expected to substantially increase the frequency with 37 which the applicable water quality criterion or toxicity and level of concern benchmarks would be 38 exceeded in the Delta (there being only a small increase for sturgeon relative to the low benchmark 39 and no exceedance of the high benchmark) or to substantially degrade the quality of water in the 40 Delta, with regard to selenium. These changes would be similar to those described for Alternative 4.
- In the LLT, the Delta source water fractions may be different from those occurring in the ELT due to
  changes in upstream hydrology and Delta hydrodynamics from additional climate change and sea
  level rise. These effects would occur independent of the alternative and, thus, the alternative-specific
  effects on selenium in the LLT are expected to be similar to those described above.

#### 1 SWP/CVP Export Service Areas

- 2 Alternative 5A would result in small (0.03 µg/L) decreases in long-term average selenium
- 3 concentrations in water at the Banks and Jones pumping plants, relative to Existing Conditions and
- 4 the No Action Alternative (ELT), for the entire period modeled (Appendix 8M, *Selenium*, Table M-
- 5 33). These decreases in long-term average selenium concentrations in water would result in
- 6 increases in available assimilative capacity for selenium at these pumping plants, relative to the
- USEPA's draft water quality criterion of 1.3 μg/L (Appendix 8M, Table M-46). The long-term average
  selenium concentrations in water for Alternative 5A (range 0.18–0.25 μg/L) would be well below
- 9 the draft water quality criterion of 1.3  $\mu$ g/L (Appendix 8M, Table M-33).
- Relative to Existing Conditions and the No Action Alternative (ELT), Alternative 5A would result in
  small changes (about 1% or less) in estimated selenium concentrations in biota (whole-body fish,
  bird eggs [invertebrate diet], bird eggs [fish diet], and fish fillets) (Appendix 8M, *Selenium*, Table M40). Concentrations in biota would not exceed any selenium toxicity or level of concern benchmarks
  for Alternative 5A (Appendix 8M, Table M-40).
- In the LLT, the Delta source water fractions may be different from those occurring in the ELT due to
  changes in upstream hydrology and Delta hydrodynamics from additional climate change and sea
  level rise. These effects would occur independent of the alternative and, thus, the alternative-specific
  effects on selenium in the LLT are expected to be similar to those described above.
- 19 NEPA Effects: Relative to the No Action Alternative (ELT and LLT), Alternative 5A would result in 20 essentially negligible changes in selenium concentrations in water upstream of the Delta. Similarly, 21 there would be negligible changes in selenium water and most biota concentrations in the Delta, 22 with no exceedances of benchmarks for biological effects. For sturgeon in the Delta, there would be 23 only a small increase of threshold exceedance relative to the low benchmark for sturgeon and no 24 exceedance of the high benchmark. At the Banks and Jones pumping plants, Alternative 5A would 25 cause no increases in the frequency with which applicable benchmarks would be exceeded and 26 would slightly improve the quality of water in selenium concentrations. Therefore, the effects on 27 selenium (both as waterborne and as bioaccumulated in biota) from Alternative 5A are considered 28 to be not adverse.
- 29 **CEQA** Conclusion: There are no substantial point sources of selenium in watersheds upstream of the 30 Delta, and no substantial nonpoint sources of selenium in the watersheds of the Sacramento River 31 and the eastern tributaries. Nonpoint sources in the San Joaquin Valley that contribute selenium to 32 the Delta will be controlled through a TMDL developed by the Central Valley Water Board (2001) for 33 the lower San Joaquin River, established limits for the Grassland Bypass Project, and Basin Plan 34 objectives (Central Valley Regional Water Quality Control Board 2010d; State Water Resources 35 Control Board 2010b, 2010c) that are expected to result in decreasing discharges of selenium from 36 the San Joaquin River to the Delta. Consequently, any modified reservoir operations and subsequent 37 changes in river flows under Alternative 5A, relative to Existing Conditions, are expected to cause 38 negligible changes in selenium concentrations in water. Any negligible changes in selenium 39 concentrations that may occur in the water bodies of the affected environment located upstream of 40 the Delta would not be of frequency, magnitude, and geographic extent that would adversely affect 41 any beneficial uses or substantially degrade the quality of these water bodies as related to selenium.
- Relative to Existing Conditions, modeling estimates indicate Alternative 5A would result in
  essentially no change in selenium concentrations in water or most biota throughout the Delta, with
  no exceedances of benchmarks for biological effects. The Low Toxicity Threshold Exceedance

- 1 Quotient for selenium concentrations in sturgeon for all years in the San Joaquin River at Antioch
- 2 would increase slightly, from 0.94 for Existing Conditions to 1.0 for Alternative 5A. Concentrations
- 3 of selenium in sturgeon would exceed only the lower benchmark during the drought period,
- 4 indicating a low potential for effects. Overall, Alternative 5A would not be expected to substantially
- 5 increase the frequency with which applicable benchmarks would be exceeded in the Delta (there
- being only a small increase for sturgeon exceedance relative to the low benchmark for sturgeon and
  no exceedance of the high benchmark) or substantially degrade the quality of water in the Delta,
- 8 with regard to selenium.

9 Assessment of effects of selenium in the SWP/CVP Export Service Areas is based on effects on

- selenium concentrations at the Banks and Jones pumping plants. Relative to Existing Conditions,
   Alternative 5A would cause no increases in the frequency with which applicable benchmarks would
   be exceeded, and would slightly improve the quality of water in selenium concentrations at the
   Banks and Jones pumping plants.
- 14 Based on the above, selenium concentrations that would occur in water under Alternative 5A would 15 not cause additional exceedances of applicable state or federal numeric or narrative water quality 16 objectives/criteria, or other relevant water quality effects thresholds identified for this assessment, 17 by frequency, magnitude, and geographic extent that would result in adverse effects to one or more 18 beneficial uses within affected water bodies. In comparison to Existing Conditions, water quality 19 conditions under Alternative 5A would not increase levels of selenium by frequency, magnitude, and 20 geographic extent such that the affected environment would be expected to have measurably higher 21 body burdens of selenium in aquatic organisms, thereby substantially increasing the health risks to 22 wildlife (including fish) or humans consuming those organisms. Water quality conditions under this 23 alternative with respect to selenium would not cause long-term degradation of water quality in the 24 affected environment, and therefore would not result in use of available assimilative capacity such 25 that exceedances of water quality objectives/criteria would be likely and would result in 26 substantially increased risk for adverse effects to one or more beneficial uses. This alternative would 27 not further degrade water quality by measurable levels, on a long-term basis, for selenium and, thus, cause the CWA Section 303(d)-listed impairment of beneficial use to be made discernibly worse. 28 29 Based on these findings, this impact is considered to be less than significant. No mitigation is 30 required.

### Impact WQ-26: Effects on Selenium Concentrations Resulting from Implementation of Environmental Commitments 3, 4, 6–12, 15, and 16

- NEPA Effects: Environmental Commitments 3, 4, 6–12, 15, and 16 would not increase selenium
   loading, and the amount of restoration that would occur would be minimal relative to the area of the
   Delta and implemented such that any localized changes in residence time are unlikely to measurably
   change selenium concentrations in water or biota relative to the No Action Alternative (ELT and
   LLT). Therefore, the effects on selenium from implementing Environmental Commitments 3, 4, 6–
   12, 15, and 16 are determined to be not adverse.
- 39CEQA Conclusion: Environmental Commitments 3, 4, 6–12, 15, and 16 would not increase selenium40loading, and the amount of restoration that would occur would be minimal relative to the area of the41Delta and implemented such that any localized changes in residence time are unlikely to measurably42change selenium concentrations in water or biota relative to Existing Conditions. Therefore, it is43expected that with implementation of these Environmental Commitments there would be no
- 44 substantial, long-term increase in selenium concentrations in water in the rivers and reservoirs

1 upstream of the Delta, water in the Delta, or the waters exported to the SWP/CVP Export Service 2 Areas, relative to Existing Conditions. As such, these Environmental Commitments would not 3 contribute to additional exceedances of applicable water quality objectives/criteria. Given the 4 factors discussed in the assessment above and for Alternative 4 (see Section 8.3.3.9), any increases 5 in bioaccumulation rates from waterborne selenium that could occur in some areas as a result of 6 increased water residence times would not be of sufficient magnitude and geographic extent that 7 any portion of the Delta would be expected to have measurably higher body burdens of selenium in 8 aquatic organisms, and therefore would not substantially increase risk for adverse effects to 9 beneficial uses. Environmental Commitments 3, 4, 6–12, 15, and 16 would not cause long-term 10 degradation of water quality resulting in sufficient use of available assimilative capacity such that 11 occasionally exceeding water quality objectives/criteria would be likely. Also, these Environmental 12 Commitments would not result in substantially increased risk for adverse effects to any beneficial 13 uses. Furthermore, although the Delta is a CWA Section 303(d)-listed water body for selenium, given 14 the discussion in the assessment above, it is unlikely that restoration areas would result in 15 measurable increases in selenium in fish tissues or bird eggs such that the beneficial use impairment 16 would be made discernibly worse.

17Because it is unlikely that substantial increases in selenium in fish tissues or bird eggs would occur18such that effects on aquatic life beneficial uses would be anticipated, and because of the avoidance19and minimization measures that are designed to further minimize and evaluate the risk of such20increases (see BDCP Appendix 3.C, Avoidance and Minimization Measures, for more detail on21AMM27) as well as the Selenium Management environmental commitment (see Appendix 3B,22Environmental Commitments, AMMs, and CMs), this impact is considered less than significant. No23mitigation is required.

### Impact WQ-27: Effects on Trace Metal Concentrations Resulting from Facilities Operations and Maintenance

The effects of operation of the water conveyance facilities under Alternative 5A on trace metal
concentrations in surface waters upstream of the Delta, relative to Existing Conditions and the No
Action Alternative (ELT and LLT) would be similar to those effects described for Alternative 4 (see
Section 8.3.3.9).

Given the poor association of dissolved trace metal concentrations with flow, river flow rate and
reservoir storage reductions that would occur under Alternative 5A, relative to Existing Conditions
and the No Action Alternative (ELT and LLT), would not be expected to result in a substantial
adverse change in trace metal concentrations in the reservoirs and rivers upstream of the Delta.

34 In the Delta, for metals of primarily aquatic life concern (copper, cadmium, chromium, lead, nickel, 35 silver, and zinc), average and 95<sup>th</sup> percentile trace metal concentrations of the primary source 36 waters to the Delta are very similar, and very large changes in source water fraction would be 37 necessary to effect a relatively small change in trace metal concentration at a particular Delta 38 location. Moreover, average and 95<sup>th</sup> percentile trace metal concentrations for these primary source 39 waters are all below their respective water quality criteria, including those that are hardness-based 40 (see Tables 8-51 and 8-52 in Section 8.3.1.7, Construction-Specific Considerations Used in the 41 Assessment). No mixing of these three source waters could result in a metal concentration greater 42 than the highest source water concentration, and given that the average and 95<sup>th</sup> percentile source 43 water concentrations for copper, cadmium, chromium, lead, nickel, silver, and zinc do not exceed

44 their respective criteria, more frequent exceedances of criteria in the Delta would not occur. For

- 1 metals of primarily human health and drinking water concern (arsenic, iron, manganese), average
- 2 and 95<sup>th</sup> percentile concentrations are also very similar (see Tables 8–10 in Appendix 8N,*Trace*
- 3 *Metals*) and average concentrations are below human health criteria. No mixing of these three
- 4 source waters could result in a metal concentration greater than the highest source water
- 5 concentration, and given that the average water concentrations for arsenic, iron, and manganese do 6 not exceed water quality criteria, more frequent exceedances of drinking water criteria in the Delta
- 6 not exceed water quality criteria, more fi
  7 would not be expected to occur.
  - 8 Because Alternative 5A would not result in substantial increases in trace metal concentrations in the
  - 9 water exported from the Delta or diverted from the Sacramento River through the proposed
- conveyance facilities, there is not expected to be substantial changes in trace metal concentrations
   in the SWP/CVP Export Service Areas, relative to Existing Conditions or the No Action Alternative
   (ELT and LLT).
- In the LLT, the Delta source water fractions may be different from those occurring in the ELT due to
   changes in upstream hydrology and Delta hydrodynamics from additional climate change and sea
   level rise. These effects would occur independent of the alternative and, thus, the alternative-specific
   effects on trace metals in the LLT are expected to be similar to those described above.
- As such, Alternative 5A would not be expected to substantially increase the frequency with which
  applicable Basin Plan objectives or CTR criteria would be exceeded in the water bodies of the
  affected environment or substantially degrade the quality of these water bodies, with regard to trace
  metals.
- *NEPA Effects:* Alternative 5A would not be expected to substantially increase the frequency with
   which applicable Basin Plan objectives or CTR criteria would be exceeded in the water bodies of the
   affected environment or substantially degrade the quality of these water bodies, with regard to trace
   metals, relative to the No Action Alternative (ELT and LLT). Therefore, the effects on trace metals
   from implementing Alternative 5A are determined to not be adverse.
- *CEQA Conclusion:* While Alternative 5A would alter the magnitude and timing of reservoir releases
   north, south and east of the Delta, this would have no substantial effect on the various watershed
   sources of trace metals. Moreover, long-term average flow and trace metals at Sacramento River at
   Hood and San Joaquin River at Vernalis are poorly correlated; therefore, changes in river flows
   would not be expected to cause a substantial long-term change in trace metal concentrations
   upstream of the Delta.
- 32 Average and 95<sup>th</sup> percentile trace metal concentrations are very similar across the primary source 33 waters to the Delta. Given this similarity, very large changes in source water fraction would be 34 necessary to effect a relatively small change in trace metal concentration at a particular Delta 35 location. Moreover, average and 95<sup>th</sup> percentile trace metal concentrations for these primary source 36 waters are all below their respective water quality criteria. No mixing of these three source waters could result in a metal concentration greater than the highest source water concentration, and given 37 38 that trace metals do not already exceed water quality criteria, more frequent exceedances of criteria 39 in the Delta would not be expected to occur under Alternative 5A.
- 40 Because Alternative 5A is not expected to result in substantial changes in trace metal concentrations
- 41 in Delta waters, which includes Banks and Jones pumping plants, effects on trace metal
- 42 concentrations in the SWP/CVP Export Service Area are expected to be negligible.

- 1 As such, this alternative is not expected to cause additional exceedance of applicable water quality
- 2 objectives by frequency, magnitude, and geographic extent that would cause adverse effects on any
- 3 beneficial uses of waters in the affected environment. Because trace metal concentrations are not
- 4 expected to increase substantially, no long-term water quality degradation for trace metals is
- 5 expected to occur and, thus, no adverse effects to beneficial uses would occur. Furthermore, any
- 6 negligible changes in long-term trace metal concentrations that may occur in water bodies of the 7 affected environment would not be expected to make any existing beneficial use impairments
- 8 measurably worse. The trace metals discussed in this assessment are not considered
- 9 bioaccumulative, and thus would not directly cause bioaccumulative problems in aquatic life or
- humans. Based on these findings, this impact is considered to be less than significant. No mitigation
   is required.

### Impact WQ-28: Effects on Trace Metal Concentrations Resulting from Implementation of Environmental Commitments 3, 4, 6–12, 15, and 16

- *NEPA Effects:* Because Environmental Commitments 3, 4, 6–12, 15, and 16 present no new sources
   of trace metals to the affected environment, the effects on trace metal concentrations from
   implementing these Environmental Commitments are determined to be not adverse.
- 17 CEQA Conclusion: Implementation of Environmental Commitments 3, 4, 6–12, 15, and 16 would not 18 cause substantial long-term increase in trace metal concentrations in the rivers and reservoirs 19 upstream of the Delta, in the Delta Region, or the SWP/CVP Export Service Areas, because they 20 present no new sources of trace metals to the affected environment. As such, this alternative is not 21 expected to cause additional exceedance of applicable water quality objectives by frequency, 22 magnitude, and geographic extent that would cause adverse effects on any beneficial uses of waters 23 in the affected environment. Because trace metal concentrations are not expected to increase 24 substantially, no long-term water quality degradation for trace metals is expected to occur and, thus, 25 no adverse effects to beneficial uses would occur. Furthermore, any negligible changes in long-term 26 trace metal concentrations that may occur throughout the affected environment would not be 27 expected to make any existing beneficial use impairments measurably worse. The trace metals 28 discussed in this assessment are not considered bioaccumulative, and thus would not directly cause 29 bioaccumulative problems in aquatic life or humans. Based on these findings, this impact is 30 considered to be less than significant. No mitigation is required.

### Impact WQ-29: Effects on TSS and Turbidity Resulting from Facilities Operations and Maintenance

33 As described for Alternative 4 (see Section 8.3.3.9), the operation of the water conveyance facilities 34 under Alternative 5A is expected to have a minimal effect on TSS and turbidity levels in surface 35 waters upstream of the Delta, in the Delta, and in the SWP/CVP Export Service Areas relative to 36 Existing Conditions and the No Action Alternative (ELT and LLT). This is because the factors that 37 would affect TSS and turbidity levels in the surface waters of these areas would be the same. TSS 38 concentrations and turbidity levels in rivers upstream of the Delta are affected primarily by: 1) TSS 39 concentrations and turbidity levels of the water released from the upstream reservoirs, 2) erosion 40 occurring within the river channel beds, which is affected by river flow velocity and bank protection, 41 3) TSS concentrations and turbidity levels of tributary inflows, point-source inputs, and nonpoint 42 runoff as influenced by surrounding land uses; and 4) phytoplankton, zooplankton and other 43 biological material in the water. Within the Delta, TSS concentrations and turbidity levels in Delta 44 waters are affected by TSS concentrations and turbidity levels of inflows (and associated sediment

- 1 load), as well as fluctuation in flows within the channels due to the tides, with sediments depositing 2 as flow velocities and turbulence are low at periods of slack tide, and sediments becoming 3 suspended when flow velocities and turbulence increase when tides are near the maximum. TSS and 4 turbidity variations can also be attributed to phytoplankton, zooplankton and other biological 5 material in the water. These factors would be similar under Alternative 5A and Alternative 4, are 6 expected to be minimally different from Existing Conditions and the No Action Alternative (ELT and 7 LLT). Because Alternative 5A is expected to have minimal effect on TSS concentrations and turbidity 8 levels in Delta waters, including water exported at the south Delta pumps, relative to Existing 9 Conditions or the No Action Alternative (ELT and LLT), Alternative 5A also is expected to have 10 minimal effect on TSS concentrations and turbidity levels in the SWP/CVP Export Service Areas 11 waters.
- *NEPA Effects:* Because TSS concentrations and turbidity levels are expected to be minimally affected
   relative to the No Action Alternative (ELT and LLT), the effects on TSS and turbidity from
   implementing Alternative 5A are determined to not be adverse.
- 15 **CEQA** Conclusion: As described for Alternative 4 (see Section 8.3.3.9) changes in river flow rate and 16 reservoir storage that would occur under Alternative 5A, relative to Existing Conditions, would not 17 be expected to result in a substantial adverse change in TSS concentrations and turbidity levels in 18 the reservoirs and rivers upstream of the Delta, given that suspended sediment concentrations are 19 more affected by season than flow. Within the Delta, geomorphic changes associated with sediment 20 transport and deposition are usually gradual, occurring over years, and high storm event inflows 21 would not be substantially affected. Thus, it is expected that the TSS concentrations and turbidity 22 levels in the affected channels would not be substantially different from the levels under Existing 23 Conditions. There is not expected to be substantial, if even measurable, changes in TSS 24 concentrations and turbidity levels in the SWP/CVP Export Service Areas waters under Alternative 25 5A, relative to Existing Conditions, because this alternative is not expected to result in substantial 26 changes in TSS concentrations and turbidity levels at the south Delta export pumps, relative to Existing Conditions. Therefore, this alternative is not expected to cause additional exceedance of 27 28 applicable water quality objectives where such objectives are not exceeded under Existing 29 Conditions. Because TSS concentrations and turbidity levels are not expected to be substantially 30 different, long-term water quality degradation is not expected, and, thus, beneficial uses are not 31 expected to be adversely affected. Finally, TSS and turbidity are neither bioaccumulative nor CWA 32 Section 303(d) listed constituents. Based on these findings, this impact is considered to be less than 33 significant. No mitigation is required.

### Impact WQ-30: Effects on TSS and Turbidity Resulting from Implementation of Environmental Commitments 3, 4, 6–12, 15, and 16

- NEPA Effects: Localized, temporary changes in TSS and turbidity could occur associated with the
   restoration actions of Environmental Commitments 3, 4, 6–12, 15, and 16. However, these changes
   would be gradual and not expected to substantially differ from No Action Alternative (ELT and LLT)
   conditions. Therefore, the effects on TSS and turbidity from implementing these Environmental
   Commitments are determined to be not adverse.
- 41 *CEQA Conclusion*: It is expected that the TSS concentrations and turbidity levels Upstream of the
- 42 Delta, in the Plan Area, and the SWP/CVP Export Service Areas due to implementation of
- 43 Environmental Commitments 3, 4, 6–12, 15, and 16 would not be substantially different relative to
- 44 Existing Conditions, except within localized areas of the Delta modified through creation of habitat

- 1 and open water. Therefore, this alternative is not expected to cause additional exceedance of
- 2 applicable water quality objectives where such objectives are not exceeded under Existing
- 3 Conditions. Because TSS concentrations and turbidity levels Upstream of the Delta, in the greater
- 4 Plan Area, and in the SWP/CVP Export Service Areas are not expected to be substantially different,
- 5 long-term water quality degradation is not expected relative to TSS and turbidity, and, thus,
- 6 beneficial uses are not expected to be adversely affected. Finally, TSS and turbidity are neither
- 7 bioaccumulative nor CWA Section 303(d) listed constituents. Based on these findings, this impact is
- 8 considered to be less than significant. No mitigation is required.

### 9 Impact WQ-31: Water Quality Effects Resulting from Construction-Related Activities for the 10 Water Conveyance Facilities and Environmental Commitments

- 11 The potential construction-related water quality effects that would occur under Alternative 5A 12 would similar to the effects described for Alternative 4A (see Section 8.3.4.2). This is because the 13 type, size, and number of construction activities for water conveyance facilities and Environmental 14 Commitments that would occur under Alternative 5A would be similar to Alternative 4A. The 15 construction-related activities for the water conveyance facilities under Alternative 5A would be 16 similar to those described for Alternative 4A. However, there would be less construction activity due 17 to the fewer intakes constructed and the area of in-water habitat restoration activities implemented
- 18 under Alternative 5A would be less.
- 19 **NEPA Effects:** The types and magnitude of potential construction-related water quality effects 20 associated with implementation of Alternative 2D would be very similar to the effects discussed for 21 Alternative 4A. Nevertheless, the construction of water supply facilities and Environmental 22 Commitments, with the implementation of the BMPs specified in Appendix 3B, Environmental 23 *Commitments, AMMs, and CMs*, and other agency permitted construction requirements, would result 24 in the potential water quality effects being largely avoided and minimized. The specific 25 Environmental Commitments that would be implemented under Alternative 5A would be similar to 26 those described for Alternative 4A. Consequently, relative to the No Action Alternative (ELT), 27 Alternative 5A would not be expected to cause exceedance of applicable water quality 28 objectives/criteria or substantial water quality degradation with respect to constituents of concern, 29 and thus would not adversely affect any beneficial uses upstream of the Delta, in the Delta, or in the 30 SWP/CVP Export Service Areas. Therefore, with implementation of environmental commitments 31 presented in Appendix 3B, the potential construction-related water quality effects are considered to 32 be not adverse.
- 33 **CEQA** Conclusion: Because environmental commitments would be implemented under Alternative 34 5A for construction-related activities along with agency-issued permits that also contain 35 construction requirements to protect water quality, the construction-related effects, relative to 36 Existing Conditions, would not be expected to cause or contribute to substantial alteration of 37 existing drainage patterns which would result in substantial erosion or siltation on- or off-site, 38 substantial increased frequency of exceedances of water quality objectives/criteria, or substantially 39 degrade water quality with respect to the constituents of concern on a long-term average basis, and 40 thus would not adversely affect any beneficial uses in water bodies upstream of the Delta, within the 41 Delta, or in the SWP/CVP Export Service Areas. Moreover, because the construction-related 42 activities would be temporary and intermittent in nature, the construction would involve negligible 43 discharges, if any, of bioaccumulative or CWA Section 303(d) listed constituents to water bodies of 44 the affected environment. As such, construction activities would not contribute measurably to 45 bioaccumulation of contaminants in organisms or humans or cause CWA Section 303(d)

impairments to be discernibly worse. Based on these findings, this impact is determined to be less
 than significant. No mitigation is required.

### Impact WQ-32: Effects on *Microcystis* Bloom Formation Resulting from Facilities Operations and Maintenance

#### 5 **Upstream of the Delta**

6 Adverse effects from *Microcystis* upstream of the Delta have only been documented in lakes such as 7 Clear Lake, where eutrophic levels of nutrients give cyanobacteria a competitive advantage over 8 other phytoplankton during the bloom season. Large reservoirs upstream of the Delta are typically 9 characterized by low nutrient concentrations, where other phytoplankton outcompete 10 cyanobacteria, including Microcystis. In the rivers and streams of the Sacramento River watershed, 11 watersheds of the eastern tributaries (Cosumnes, Mokelumne, and Calaveras Rivers), and the San 12 Joaquin River upstream of the Delta under Existing Conditions, bloom development is limited by 13 high water velocity and low residence times. These conditions are not expected to change under 14 Alternative 5A or the No Action Alternative (ELT and LLT). Consequently, any modified reservoir 15 operations under Alternative 5A are not expected to promote *Microcystis* production upstream of 16 the Delta, relative to Existing Conditions and the No Action Alternative (ELT and LLT).

#### 17 **Delta**

During the June through October period when *Microcystis* blooms occur in the Delta, it is a
 combination of flows, associated residence time, and water temperatures that are believed to most
 influence *Microcystis* bloom formation.

21 Under Alternative 5A, a portion of the Sacramento River water which is conveyed through the Delta 22 to the south Delta intakes under Existing Conditions would be replaced at various locations 23 throughout the Delta by other source water due to diversion of Sacramento River water at the north 24 Delta intakes. The changes in flow paths of water through the Delta and change in operation of the 25 south Delta pumps that would occur due to facilities operations and maintenance of Alternative 5A 26 could result in localized increases in residence time in various Delta sub-regions and decreases in 27 residence time in other areas. Because there is no published analysis of the relationship between 28 Microcystis occurrence and residence time, there is uncertainty on how increased residence times 29 may affect *Microcystis* occurrences (ICF International 2016). Further, in general, there is substantial 30 uncertainty regarding the extent that facilities operations and maintenance of Alternative 5A would 31 result in a net increase in water residence times at various locations throughout the Delta, relative 32 to Existing Conditions. In addition to the effects of operations and maintenance of Alternative 5A, 33 increases in water residence times are expected occur due to separate factors and actions 34 concurrent with the alternative, including habitat restoration (8,000 acres of tidal habitat 35 restoration and enhancements in the Yolo Bypass) and sea level rise due to climate change.

36 To ensure project operations do not create increased *Microcystis* blooms in the Delta, water flow 37 through Delta channels can be managed through real-time operations particularly the balancing of 38 the north and south Delta diversions. By operating the south Delta pumps more frequently during 39 periods conducive to increased *Microcystis* blooms, residence times can be managed to decrease the 40 potential for blooms to develop, and thus decrease potential microcystin increases due to project 41 operations. As such, effects of Alternative 5A on *Microcystis* levels, and thus microcystin 42 concentrations in the Delta, would not be made more adverse relative to Existing Conditions and the 43 No Action Alternative (ELT and LLT).

- 1Water temperature is also a critical parameter that has been related to *Microcystis* blooms in the2Delta. Since Delta water temperatures are largely driven by air temperature, climate change that3increases air temperatures relative to Existing Conditions would be expected to increase ambient4water temperatures in the Delta by 1.3–2.5°F. These climate changes in the ELT are expected to5occur in the Delta under the No Action Alternative, relative to Existing Conditions. Alternative 5A6operations and maintenance is not expected to cause increased Delta water temperatures, relative7to Existing Conditions or the No Action Alternative.
- 8 In summary, increased frequency and magnitude of *Microcystis* blooms may occur in the Delta in the 9 future, relative to Existing Conditions, due to factors unrelated to the project alternative, including: 10 1) increased residence times resulting from restoration activities and climate change-related sea 11 level rise and 2) climate change-related increased Delta water temperatures. If *Microcystis* 12 occurrences did increase in certain sub-regions of the Delta in the future, there would also be the 13 potential for increased microcystin presence in the Delta, relative to Existing Conditions. To ensure 14 project operations under Alternative 2D do not create significant increases in *Microcystis* blooms in 15 the Delta, that may be associated with increased residence times, water flow through Delta channels 16 would be managed through real-time operations.

#### 17 SWP/CVP Export Service Area

- 18 As described above for the Delta, source waters to the south Delta intakes could be adversely 19 affected relative to Existing Conditions by *Microcystis* both from an increase in Delta water 20 temperatures associated with climate change, and from an increase in water residence times. The 21 impacts from increased Delta water residence times would be primarily related to habitat 22 restoration (8,000 acres of tidal habitat restoration and enhancements in the Yolo Bypass) that is 23 assumed to occur separate from Alternative 5A. The combined effect of these factors on the 24 potential for *Microcystis* blooms in source waters to the south Delta intakes is expected to be much 25 greater than the influence of operations and maintenance of Alternative 5A, the effects of which will 26 be mitigated through real time operations. Increases in ambient air temperatures due to climate 27 change relative to Existing Conditions are expected under this alternative. Increases in ambient air 28 temperatures are expected to result in warmer ambient water temperatures, and thus conditions 29 more suitable to *Microcystis* growth, in the water bodies of the SWP/CVP Export Service Areas. The 30 incremental increase in long-term average air temperatures would be less at the ELT (2.0°F), 31 compared to the LLT (4.0°F).
- 32 As discussed in the Delta section above, Alternative 5A is not expected to substantially adversely 33 affect by Microcystis blooms, relative to Existing Conditions and the No Action Alternative (ELT and 34 LLT). Additionally, residence time and water temperature conditions in the SWP/CVP Export Service 35 Areas are not expected to become more conducive to Microcystis bloom formation due to the 36 operations and maintenance of Alternative 5A, relative to Existing Conditions and the No Action 37 Alternative (ELT), because water residence times are projected to increase in the SWP/CVP Export 38 Service Areas and any temperature increases there would be due to climate change not due to 39 Alternative 2D.
- *NEPA Effects:* Modified reservoir operations under Alternative 5A are not expected to promote
   *Microcystis* production upstream of the Delta, relative to the No Action Alternative (ELT and LLT).
   Similarly, operations and maintenance of Alternative 5A is not expected to substantially increase
   water residence times or ambient water temperatures in the Delta, including at the Banks and Jones
   pumping plants, and thus is not expected to result in adverse effects on *Microcystis* in the Delta,

1 relative to No Action Alternative (ELT and LLT). Lack of adverse effects on Microcystis in the Delta 2 would mean that Delta waters diverted into the SWP/CVP Export Service Areas would not be 3 adversely affected. Finally, the potential for *Microcystis* bloom formation within the SWP/CVP 4 Export Service Area water bodies and canals would not be expected to change substantially, if at all, 5 because water residence times are not projected to increase in the SWP/CVP Export Service Areas 6 and any temperature increases there would be due to climate change and not due to Alternative 5A. 7 Thus, the effects on *Microcystis* in surface waters upstream of the Delta, in the Delta, and in the 8 SWP/CVP Export Service Areas from implementing Alternative 5A are determined to be not adverse.

9 **CEOA Conclusion:** Modified reservoir operations under Alternative 5A are not expected to promote 10 Microcystis production upstream of the Delta, relative to the Existing Conditions. Increased 11 frequency and magnitude of *Microcystis* blooms may occur in the Delta in the future, relative to Existing Conditions, due to increased residence times resulting from restoration activities unrelated 12 13 to the project alternative, as well as climate change and sea level rise that are expected to increase 14 Delta water temperatures. Such increases in residence time and water temperatures would not be 15 caused by implementation of Alternative 5A. Operations and maintenance of Alternative 5A, 16 including the use of real-time operations, are not expected to result in flow and temperature 17 conditions in the Delta, including at the Banks and Jones pumping plants, that would cause 18 substantial increases in the frequency, magnitude, and geographic extent of *Microcystis* blooms. As 19 such, this alternative would not be expected to cause additional exceedance of applicable water 20 quality objectives/criteria by frequency, magnitude, and geographic extent that would cause 21 significant impacts on any beneficial uses of waters in the affected environment. Microcystis and 22 microcystins are not CWA Section 303(d) listed within the affected environment and thus any increases that could occur in some areas of the Delta would not make any existing Microcystis 23 24 impairment measurably worse because no such impairments currently exist. Microcystin, the toxin 25 produced by *Microcystis*, is bioaccumulative in the Delta foodweb (Lehman 2010). Thus, potential 26 increases in *Microcystis* occurrences due to climate change and sea level rise may lead to increased 27 microcystin presence in the Delta, relative to Existing Conditions. This has potential to cause 28 microcystins to bioaccumulate to greater levels in aquatic organisms that would, in turn, pose health 29 risks to fish, wildlife or humans. While long-term water quality degradation may occur and, thus, 30 impacts on beneficial uses could occur, these impacts are not related to implementation of 31 Alternative 5A. Although there is uncertainty regarding this impact, the effects on *Microcystis* from 32 implementing water conveyance facilities are determined to be less than significant. No mitigation is 33 required.

### Impact WQ-33: Effects on *Microcystis* Bloom Formation Resulting from Environmental Commitments

- 36 Effects on *Microcystis* from implementation of Environmental Commitments under Alternative 5A
  37 would be the same as those described for Alternative 4A.
- 38 *NEPA Effects:* Based on the discussion for Impact WQ-33 in Section 8.3.4.2, the effects on *Microcystis* 39 from implementing Environmental Commitments 3, 4, 6–12, 15, and 16 are determined to be not
   40 adverse.

### 41 *CEQA Conclusions:* Based on the discussion for Impact WQ-33 in Section 8.3.4.2, Environmental 42 Commitments 3, 4, 6–12, 15, and 16 would not be expected to cause additional exceedance of

- 43 applicable water quality objectives/criteria by frequency, magnitude, and geographic extent that
- 44 would cause significant impacts on any beneficial uses of waters in the affected environment.

- 1 *Microcystis* and microcystins are not CWA Section 303(d) listed within the affected environment and
- 2 thus any increases that could occur in some areas would not make any existing *Microcystis*
- 3 impairment measurably worse because no such impairments currently exist. However, it is possible
- that increases in the frequency, magnitude, and geographic extent of *Microcystis* blooms in the Delta
   would occur at the early long-term for reasons unassociated with implementation of the
- 6 Environmental Commitments, including tidal habitat restoration. Further, microcystin is
- 7 bioaccumulative in the Delta foodweb (Lehman 2010). Thus, potential increases in *Microcystis*
- 8 occurrences may lead to increased microcystin presence in the Delta relative to Existing Conditions.
- 9 This has potential to cause microcystins to bioaccumulate to greater levels in aquatic organisms that
- 10 would, in turn, pose health risks to fish, wildlife or humans. While long-term water quality
- 11 degradation related to microcystins levels may occur and, thus, significant impacts on beneficial
- uses could occur, these impacts are not related to implementation of the Environmental
   Commitments. Therefore, the effects on *Microcystis* from implementing the Environmental
- 14 Commitments are determined to be less than significant. No mitigation is required.

### Impact WQ-34: Effects on San Francisco Bay Water Quality Resulting from Facilities Operations and Maintenance and Environmental Commitments

- The effects analysis presented in the preceding impacts (Impact WQ-1 through WQ-33) concluded
  that Alternative 5A would have a less-than-significant impact/no adverse effect on the following
  constituents in the Delta:
- Boron
- Bromide
- Chloride
- 23 DOC
- 24 DO
- Pathogens
- Pesticides
- Trace metals
- Turbidity and TSS
- Microcystis

30 Elevated concentrations of boron are of concern in drinking and agricultural water supplies. 31 Chloride, DOC, and bromide concentrations also are of concern in drinking water supplies. However, 32 waters in the San Francisco Bay are not designated to support MUN and AGR beneficial uses. 33 Changes in Delta DO, pathogens, pesticides, trace metals, and turbidity and TSS are not anticipated 34 to be of a frequency, magnitude and geographic extent that would adversely affect any beneficial 35 uses or substantially degrade the quality of the Delta. Changes in *Microcystis* would be primarily due 36 to factors unassociated with the project alternative. Thus, changes in boron, bromide, chloride, DOC, 37 DO, pathogens, pesticides, trace metals, turbidity and TSS, and Microcystis in Delta outflow 38 associated with implementation of Alternative 5A, relative to Existing Conditions and the No Action 39 Alternative (ELT and LLT) are not anticipated to be of a frequency, magnitude and geographic extent 40 that would adversely affect any beneficial uses or substantially degrade the quality of the of San 41 Francisco Bay, as described for Alternative 4 (see Section 8.3.3.9).

- Elevated EC is of concern for its effects on the AGR beneficial use and fish and wildlife beneficial
  uses. San Francisco Bay does not have an AGR beneficial use designation. As described for
  Alternative 4, salinity throughout San Francisco Bay is largely a function of the tides, as well as to
  some extent the freshwater inflow from upstream. However, the changes in Delta outflow due to
  Alternative 5A, relative to Existing Conditions and the No Action Alternative (ELT and LLT), would
  be minor compared to tidal flows, and thus no substantial adverse effects on salinity, or fish and
  wildlife beneficial uses, downstream of the Delta are expected.
- 8 Also, as described for Alternative 4, changes in nutrient loading would not be expected to contribute 9 to adverse effects to beneficial uses. Changes in nitrogen (ammonia and nitrate) loading to Suisun 10 and San Pablo Bays under Alternative 5A, relative to Existing Conditions and the No Action 11 Alternative (ELT and LLT), would not adversely impact primary productivity in these embayments 12 because light limitation and grazing currently limit algal production in these embayments. Nutrient 13 levels and ratios are not considered a direct driver of *Microcystis* and cyanobacteria levels in the 14 North Bay. The only postulated effect of changes in phosphorus loads to Suisun and San Pablo Bays 15 is related to the influence of nutrient stoichiometry on primary productivity. However, there is 16 uncertainty regarding the impact of nutrient ratios on phytoplankton community composition and 17 abundance. As described for Alternative 4, any effect on phytoplankton community composition 18 would likely be small compared to the effects of grazing from introduced clams and zooplankton in 19 the estuary. Therefore, changes in total nitrogen and phosphorus loading that would occur in Delta 20 outflow to San Francisco Bay, relative to Existing Conditions and the No Action Alternative (ELT and 21 LLT), shown in Appendix 80, San Francisco Bay Analysis, Table 80-1, are not expected to result in 22 degradation of water quality with regard to nutrients that would result in adverse effects to beneficial uses. 23
- Similar to Alternative 4, loads of mercury and methylmercury from the Delta to San Francisco Bay
  are estimated to change relatively little due to changes in source water fractions and net Delta
  outflow that would occur under Alternative 5A, relative to Existing Conditions and the No Action
  Alternative (ELT and LLT) (Appendix 80, *San Francisco Bay Analysis*, Tables 80-2). Also, there would
  be no incremental increase in dissolved selenium concentrations in the North Bay, relative to
  Existing Conditions under this alternative (Appendix 80, Table 80-3).
- 30 NEPA Effects: Based on the discussion above, Alternative 5A, relative to the No Action Alternative 31 (ELT and LLT), would not cause further degradation to water quality with respect to boron, 32 bromide, chloride, DO, DOC, EC, mercury, pathogens, pesticides, selenium, nutrients (ammonia, 33 nitrate, phosphorus), trace metals, turbidity and TSS, or *Microcystis* in the San Francisco Bay. 34 Further, changes in these constituent concentrations in Delta outflow would not be expected to 35 cause changes in Bay concentrations of frequency, magnitude, and geographic extent that would 36 adversely affect any beneficial uses. In summary, effects on the San Francisco Bay from 37 implementation of water conveyance facilities and Environmental Commitments 3, 4, 6–12, 15, and 38 16 are considered to be not adverse.
- *CEQA Conclusion:* As with Alternative 4, Alternative 5A would not be expected to cause long-term
   degradation of water quality in San Francisco Bay resulting in sufficient use of available assimilative
   capacity such that occasionally exceeding water quality objectives/criteria would be likely and
   would result in substantially increased risk for adverse effects to one or more beneficial uses.
   Further, this alternative would not be expected to cause additional exceedance of applicable water
   quality objectives/criteria in the San Francisco Bay by frequency, magnitude, and geographic extent
   that would cause significant impacts on any beneficial uses of waters in the affected environment.

1 Any changes in boron, bromide, chloride, and DOC in the San Francisco Bay would not adversely 2 affect beneficial uses, because the uses most affected by changes in these parameters, MUN and AGR, 3 are not beneficial uses of the Bay. Further, no substantial changes in DO, pathogens, pesticides, trace 4 metals, turbidity or TSS, and *Microcystis* are anticipated in the Delta due to the implementation of 5 Alternative 5A, relative to Existing Conditions, therefore, no substantial changes to these 6 constituents levels in the Bay are anticipated. Changes in Delta salinity would not contribute to 7 measurable changes in Bay salinity, as the change in Delta outflow would be two to three orders of 8 magnitude lower than (and thus minimal compared to) the Bay's tidal flow and thus, have minimal 9 influence on salinity changes. Changes in nutrient load, relative to Existing Conditions, are expected 10 to have minimal effect on water quality degradation, primary productivity, or phytoplankton 11 community composition. As with Alternative 4, the change in mercury and methylmercury load 12 (which is based on source water and Delta outflow), relative to Existing Conditions, would be within 13 the level of uncertainty in the mass load estimate and not expected to contribute to water quality 14 degradation, make the CWA Section 303(d) mercury impairment measurably worse or cause 15 mercury/methylmercury to bioaccumulate to greater levels in aquatic organisms that would, in 16 turn, pose substantial health risks to fish, wildlife, or humans. Similarly, based on Alternative 4 17 estimates, the increase in selenium load would be minimal, and total and dissolved selenium 18 concentrations would be expected to be the same as Existing Conditions, and less than the target 19 associated with white sturgeon whole-body fish tissue levels for the North Bay. Thus, the change in 20 selenium load is not expected to contribute to water quality degradation, or make the CWA Section 21 303(d) selenium impairment measurably worse or cause selenium to bioaccumulate to greater 22 levels in aquatic organisms that would, in turn, pose substantial health risks to fish, wildlife, or humans. Based on these findings, this impact is considered to be less than significant. No mitigation 23 24 is required.

### 25 8.3.5 Cumulative Analysis

26 The cumulative effects analysis for water quality considers past, present, and reasonably 27 foreseeable projects or programs in combination with the effects of the project alternatives. This 28 assessment discusses only water quality constituents which could be affected, in part, from 29 construction and implementation of the project alternatives. Constituents or constituent groups 30 which could not be affected by the project alternatives are identified and addressed in the water 31 quality Screening Analysis presented in Appendix 8C. The majority of the constituents assessed in 32 the Screening Analysis have not been detected in the major source waters to the Delta, and others 33 that have been detected have generally not exceeded water quality objectives/criteria or would not 34 be affected by construction and implementation of the project alternatives. Consequently, they are 35 not specifically addressed in this cumulative assessment. For a discussion of cumulative effects 36 related to water temperature, see Chapter 11, Fish and Aquatic Resources.

### Table 8-76. Effects on Water Quality from the Programs, Projects, and Policies Considered for Cumulative Analysis

Agency	Program/Project	Status	Description of Program/Project	Effects on Water Quality
Regulatory-, Dischar	ge-, and Source Con	trol-Related Act	ions	
Sacramento Regional County Sanitation District	SRWTP Facility Upgrade Project (EchoWater Project)	Final Environmental Impact Report certified September 2014; construction has been initiated	Upgrade existing secondary treatment facilities to advanced unit processes including improved nitrification/denitrificatio n and filtration.	Reduced discharge concentration and mass of many constituents in wastewater to Sacramento River.
Sacramento County, Sacramento, Citrus Heights, Elk Grove, Folsom, Galt, and Rancho Cordova	Sacramento Stormwater Quality Partnership	Ongoing and future actions	Development and implementation of federal stormwater compliance programs	Reduced discharge concentration and mass of many constituents in stormwater to Sacramento River.
San Joaquin County, Stockton, Tracy, and the State Water Resources Control Board	San Joaquin County, Stockton, and Tracy Stormwater Management Programs	Ongoing and future actions	Development and implementation of federal stormwater compliance programs	Reduced discharge concentration and mass of many constituents in stormwater to San Joaquin River.
Yolo County, Public Works Division	Yolo County Stormwater Management Program	Ongoing and future actions	Development and implementation of federal stormwater compliance programs	Reduced discharge concentration and mass of many constituents in stormwater to Yolo Bypass.
Central Valley Water Board	Irrigated Lands Regulatory Program	Ongoing and future actions	Prevent agricultural discharges from impairing the waters that receive runoff.	Reduced discharge concentration and mass of many constituents in agricultural drainage to the Delta and tributaries.
Bureau of Reclamation and San Luis & Delta Mendota Water Authority	Grassland Bypass Project, 2010-2019	Ongoing and future actions	Agricultural drainage management actions to reduce selenium discharges.	Goal is regulatory compliance for reduced selenium discharges to San Joaquin River.
Bureau of Reclamation and San Luis & Delta Mendota Water Authority	Agricultural Drainage Selenium Management Program Plan	Ongoing and future actions	Agricultural drainage management actions to reduce selenium discharges.	Goal is regulatory compliance for reduced selenium discharges to San Joaquin River.
California Department of Water Resources and Bureau of Reclamation	Franks Tract Project	Proposed	Proposed operable gates to control channel flows at key locations to reduce sea water intrusion.	Goal is reduced western Delta salinity.
Central Valley Water Board	Sacramento-San Joaquin Delta Estuary TMDL for Methylmercury	Ongoing and future actions	Regulatory and implementation actions to achieve compliance with water quality objectives.	Goal is reduced source loading of mercury and methylmercury formation.

			Description of	
Agency	Program/Project	Status	Program/Project	Effects on Water Quality
Central Valley Water Board	Total Maximum Daily Load for Selenium in the Lower San Joaquin River	Ongoing and future actions	Regulatory and implementation actions to achieve compliance with water quality objectives.	Goal is reduced source loading of selenium.
Central Valley Water Board	San Joaquin River Selenium TMDL	Ongoing and future actions	Regulatory and implementation actions to achieve compliance with water quality objectives.	Goal is reduced source loading of selenium.
Central Valley Water Board	Central Valley Pesticide TMDL	Ongoing and future actions	Regulatory and implementation actions to achieve compliance with water quality objectives.	Goal is reduced source loading of pesticides.
Central Valley Water Board	Salt and Boron TMDL for the Lower San Joaquin River	Ongoing and future actions	Regulatory and implementation actions to achieve compliance with water quality objectives.	Goal is reduced source loading of salts and boron.
Central Valley Water Board	Cache Creek, Bear Creek, Sulphur Creek, and Harley Gulch TMDL for Mercury	Ongoing and future actions	Regulatory and implementation actions to achieve compliance with water quality objectives.	Goal is reduced source loading of mercury and methylmercury formation.
Central Valley Water Board	Clear Lake Mercury TMDL	Ongoing and future actions	Regulatory and implementation actions to achieve compliance with water quality objectives.	Goal is reduced source loading of mercury and methylmercury formation.
Central Valley Water Board	American River TMDL for Methylmercury	Ongoing and future actions	Regulatory and implementation actions to achieve compliance with water quality objectives.	Goal is reduced source loading of mercury and methylmercury formation.
Central Valley Water Board	Central Valley Organochlorine Pesticide TMDL	Ongoing and future actions	Regulatory and implementation actions to achieve compliance with water quality objectives.	Goal is reduced source loading of legacy organochlorine pesticides.
Central Valley Water Board	Central Valley Diuron TMDL	Ongoing and future actions	Regulatory and implementation actions to achieve compliance with water quality objectives.	Goal is reduced source loading of diruon pesticide.
Central Valley Water Board	Central Valley Pyrethroid Pesticides TMDL	Ongoing and future actions	Regulatory and implementation actions to achieve compliance with water quality objectives.	Goal is reduced source loading of pyrethroid pesticides.
Central Valley Water Board	Stockton Urban Waterbodies Pathogen TMDL	Ongoing and future actions	Regulatory and implementation actions to achieve compliance with water quality objectives.	Goal is reduced source loading of pathogens in urban stormwater runoff.

Agency	Program/Project	Status	Description of Program/Project	Effects on Water Quality
Bureau of Reclamation, U.S. Fish and Wildlife Service, and California Department of Water Resources	Biological Opinion on the Long-Term Operations of the Central Valley Project and State Water Project (Delta smelt)	Ongoing and future actions	Regulatory program and actions for CVP/SWP water supply operations for recovery of Delta smelt population. Actions include habitat, flow, and water quality management.	Actions may affect seasonal and long-term Delta water quality conditions.
U.S. Department of Commerce, National Marine Fisheries Service, Bureau of Reclamation, and California Department of Water Resources	Biological Opinion and Conference Opinion on the Long-Term Operations of the Central Valley Project and State Water Project	Ongoing and future actions	Regulatory program and actions for CVP/SWP water supply operations for recovery of special-status anadromous fish. Actions include habitat, flow, and water quality management.	Actions may affect seasonal and long-term Delta water quality conditions.
<b>Restoration Actions</b>				
California Department of Fish and Wildlife	Ecosystem Restoration Program Conservation Strategy		Actions to address the critical environmental conditions in the Delta and Suisun Marsh/Bay including Delta flows and habitat restoration.	Changes in tidal prism and salinity patterns; potential incremental increase methylmercury formation and contribution to Delta load.
California Department of Fish and Wildlife, U.S. Fish and Wildlife Service, Bureau of Reclamation, and Suisun Marsh Charter Group	Suisun Marsh Habitat Management, Preservation, and Restoration Plan	Ongoing	Seasonal wetland and tidal marsh restoration actions in Suisun Marsh.	Changes in tidal prism and salinity patterns; potential incremental increase methylmercury formation and contribution to Delta load.
California Department of Water Resources	Dutch Slough Tidal Marsh Restoration Project	Final Environmental Impact Report, September 2014	Seasonal wetland and tidal marsh restoration actions in western Delta.	Changes in tidal prism and salinity patterns; potential incremental increase methylmercury formation and contribution to Delta load.
California Department of Water Resources and Department of Fish and Wildlife	Cache Slough Area Restoration	Ongoing and future actions	Enhancement and restoration of existing and potential open water, marsh, floodplain and riparian habitat in northern Delta.	Changes in tidal prism and salinity patterns; potential incremental increase methylmercury formation and contribution to Delta load.
Reclamation District 2093	Liberty Island Conservation Bank	Future	Tidal marsh restoration project in northern Delta.	Changes in tidal prism and salinity patterns; potential incremental increase methylmercury formation and contribution to Delta load.

Water Quality

Agency	Program/Project	Status	Description of Program/Project	Effects on Water Quality
California Department of Water Resources	California Water Action Plan	Initiated in January 2014	This plan lays out a roadmap for the next 5 years for actions that would fulfill 10 key themes. In addition, the plan describes certain specific actions and projects that call for improved water management throughout the state.	Actions implemented may affect seasonal and long- term Delta water quality conditions.
Delta Conservancy	California EcoRestore	Initiated in 2015	This program will accelerate and implement a suite of Delta restoration actions for up to 30,000 acres of fish and wildlife habitat by 2020.	Potential for effects on water quality at various Delta locations related to changes in hydrodynamics near restoration actions.

### 2 8.3.5.1 Cumulative Effects of the No Action Alternative

3 Water quality conditions upstream of the Delta, in the Delta Region, and in the SWP/CVP export 4 service areas of the affected environment are expected to change as a result of past, present, and 5 reasonably foreseeable future projects, population growth, climate change, and changes in water 6 quality regulations (e.g., completion of TMDLs, adoption of new or more restrictive 7 criteria/objectives). Many past, present, and reasonably foreseeable future projects are identified 8 and described in Appendix 3D, Defining Existing Conditions, No Action Alternative, No Project 9 Alternative, and Cumulative Impact Conditions, and specific projects or regulatory programs that are 10 either ongoing or proposed for future implementation, and thus, could affect future cumulative 11 water quality conditions, are listed in Table 8-76. The combined water quality effects of projects 12 considered in the cumulative condition will vary, including potential contribution to the degradation 13 of various water quality parameters, whereas others will function to improve constituent-specific 14 water quality in certain areas. Future population growth may produce increased constituent 15 loadings to the water bodies of the affected environment through increased urban stormwater 16 runoff, increased POTW discharges, and changes in land uses. Climate change is anticipated to cause 17 salinity increases in the western and southern Delta due to sea level rise. This is evidenced by the 18 increase in violations of the Bay-Delta WQCP electrical conductivity objective in the Sacramento 19 River at Emmaton under the No Action Alternative, relative to Existing Conditions, as described in 20 Section 8.3.3.1. Conversely, changes in water quality regulations generally are in a direction that will 21 result in improvements in water quality (e.g., increased monitoring and restrictions on urban 22 stormwater runoff, completion of TMDLs to lessen or eliminate existing beneficial use impairments 23 through improved water quality, more restrictive regulations on POTW discharges, new and/or 24 more restrictive water quality criteria/objectives in Basin Plans).

- Some water quality constituents are at levels under Existing Conditions that cause some impact tobeneficial uses. These include:
- Bromide

1

• Chloride

- 1 Electrical Conductivity
- 2 Mercury

3

5

- Organic Carbon
- 4 Pesticides and Herbicides
  - Selenium

6 Under the cumulative No Action Alternative, even with consideration of the factors that will affect 7 water quality discussed above, these constituents are expected to remain at levels that will cause 8 some impact to beneficial uses. In addition, the frequency, magnitude, and geographic extent of 9 *Microcystis* blooms in Delta waters may increase in the future as Delta water temperatures increase 10 due to climate change. Thus, for the purposes of NEPA, water quality conditions for the constituents 11 listed above, and possibly for *Microcystis* blooms in Delta waters as well, under the cumulative No 12 Action Alternative constitute an adverse environmental condition. The cumulative effect of the No 13 Action Alternative for all other water quality constituents is not adverse.

14 Although the constituents listed above are at levels under Existing Conditions that cause some 15 impact to beneficial uses, the only constituents for which the cumulative effects of the No Action 16 Alternative are expected to adversely affect beneficial uses, relative to Existing Conditions, are 17 electrical conductivity, chloride, and possibly Microcystis blooms in Delta waters, due to the effects 18 of climate change and sea level rise. Thus, for the purposes of CEOA, water quality conditions for 19 electrical conductivity chloride, and Microcystis blooms in Delta waters under the cumulative No 20 Action Alternative constitute a significant environmental condition. The cumulative effect of the No 21 Action Alternative for all other water quality constituents is less than significant, relative to Existing 22 Conditions.

#### 23 8.3.5.2 Concurrent Project Effects

24 The constituent assessments of the BDCP alternatives evaluated the effects of the water conveyance 25 facilities, plus the hydrodynamic effects of CM2 and CM4, separately from the effects of CM2–CM21. 26 Similarly, the constituent assessments for Alternatives 4A, 2D, and 5A evaluated the effects of the 27 water conveyance facilities separately from the effects of the Environmental Commitments. This 28 section discusses the potential for the concurrent implementation of the water conveyance facilities 29 with the other conservation measures/Environmental Commitments under the action alternatives 30 to result in more substantial effects to water quality than identified in the separate constituent 31 assessments of these project components. This discussion is organized according to the geographic 32 regions of the affected environment—Upstream of Delta, Delta Region, SWP/CVP Export Service 33 Areas—because implementation of the project components differs in these areas. For the SWP/CVP 34 Export Service Areas region of the affected environment (e.g., south of Delta and North Bay 35 Aqueduct) the discussion of concurrent water quality effects is based on water quality changes in 36 the Delta at the export pumping plants, because no conservation measures/Environmental 37 Commitments would be implemented in this portion of the affected environment.

- 38 Upstream of the Delta
- 39 BDCP Alternatives

In areas upstream of the Delta, the conservation measures or components of these measures that
 would be implemented in addition to the water conveyance facilities would be: 1) *CM2 Yolo Bypass*

1 FIsheries Enhancement, 2) CM18 Conservation Hatcheries, and 3) CM19 Urban Stormwater Treatment. 2 CM2 is not expected to alter water quality in the Sacramento River, as the measure is primarily to 3 improve fish habitat through modifications to Fremont Weir to increase the frequency, duration and 4 magnitude of floodplain inundation in the bypass. CM18 involves the operation of a new fish 5 hatchery, discharges from which would be required to meet NPDES permit requirements to protect 6 water quality and beneficial uses. CM19 may involve actions to improve stormwater quality coming 7 from urban areas outside the Delta, but that drain to Delta waters, and would result in either no 8 effect or beneficial effects on water quality upstream of the Delta. All other conservation measures 9 would be implemented in the Delta region. Maintenance activities associated with the physical 10 structures would not result in substantial, adverse effects on water quality. Consequently, the 11 concurrent implementation of the water conveyance facilities and restoration activities under the 12 BDCP alternatives would not result in new, more adverse effects/significant impacts to water 13 quality beyond those described in the separate impact assessments for these alternatives.

#### 14 Alternatives 4A, 2D, and 5A

None of the conservation measures discussed for the BDCP alternatives for the upstream of Delta
region would be implemented as components of Alternatives 4A, 2D, and 5A, and no Environmental
Commitments would be implemented in this region. Consequently, the concurrent implementation
of the water conveyance facilities and Environmental Commitments under Alternatives 4A, 2D, and
5A would not result in new, more adverse effects/significant impacts on water quality beyond those
described in the separate impact assessments for these alternatives.

21 Delta and SWP/CVP Export Service Areas

#### 22 BDCP Alternatives

23 The water quality assessment for the Delta region concluded that the separate impacts of the water 24 conveyance facilities and CM2–CM21 under the BDCP alternatives would not be adverse/would be 25 less than significant for ammonia, boron, DO, nitrate+nitrite, pathogens, phosphorus, trace metals, 26 and turbidity/TSS. For water quality conditions of these constituents to be adverse/ significant 27 under the concurrent implementation of the water conveyance facilities and CM2-CM21 would 28 require that CM2-C21 implementation contribute additional loading of these constituents or 29 otherwise alter conditions beyond the hydrodynamic effects of the water conveyance facilities to 30 result in adverse conditions. However, when considered concurrently, CM1–CM21 are not expected 31 to result in new, previously unidentified adverse/significant impacts, relative to the individual 32 impact determinations, for the reasons provided below.

- Ammonia: Ammonia concentrations under the water conveyance facilities will be lower in the
   Delta due to lower Sacramento River concentrations resulting from a separate project being
   implemented by the Sacramento Regional County Sanitation District, which will result
   substantially reduced ammonia discharges from the Sacramento Regional Wastewater
   Treatment Plant. CM2-CM21 are not expected to substantially alter ammonia concentrations in
   the affected environment. Thus, concurrent implementation of CM1-CM21 would not result in
   adverse ammonia conditions.
- Boron and Trace Metals: CM2-CM21 would not present new or substantially changed sources
   of boron or trace metals in the Delta. Thus, their concurrent implementation with CM1 would
   not result in adverse boron and trace metals conditions.

- 1 **DO:** DO conditions under the water conveyance facilities are expected to be similar to Existing • 2 Conditions, and CM2–CM21 are not expected to contribute oxygen-demanding substances at 3 levels that would adversely affect DO levels. Further, CM14 would contribute to improving DO 4 conditions in the Stockton Deep Water Channel. Thus, concurrent implementation of CM1–CM21 5 would not result in adverse DO conditions.
- 6 Nitrate+nitrite: Long-term average nitrate+nitrite concentrations are anticipated to remain 7 low with implementation of the water conveyance facilities. CM2–CM21 would not present new 8 or substantially changed sources of nitrate+nitrite in the Delta. Conversely, it is expected there 9 may be a decrease in nitrate+nitrite concentrations as lands used for agriculture are converted 10 for restoration, thus reducing fertilizer application on these lands. Thus, their concurrent 11 implementation with the water conveyance facilities would not result in adverse nitrate+nitrite 12 conditions.
- 13 **Pathogens:** Pathogens conditions under the water conveyance facilities are expected to be 14 similar to Existing Conditions. Thus, its concurrent implementation with the restoration 15 activities would not make pathogens conditions adverse.
- 16 **Phosphorus:** The water conveyance facilities are not expected to substantially change • 17 phosphorus concentrations, because concentrations in Delta source water are similar 18 throughout the year. The restoration activities are not anticipated to contribute additional 19 phosphorus load. Thus, concurrent implementation of the water conveyance facilities with the 20 restoration activities would not result in adverse phosphorus conditions.
- 21 **Turbidity/TSS:** Turbidity/TSS conditions under the water conveyance facilities are expected to • 22 be similar to Existing Conditions. Thus, its concurrent implementation with the restoration 23 activities would not make turbidity/TSS conditions adverse.
- 24 The assessment of bromide, chloride, and EC conditions in the Delta concluded that CM1 plus the 25 hydrodynamic effects associated with CM2 and CM4 under the BDCP alternatives would result in an 26 adverse effect/significant and unavoidable impact, to varying degrees. Implementation of CM2-27 CM21 would not present new or substantially changed sources of these constituents in the Delta 28 beyond the effects on hydrodynamics. Thus, their concurrent implementation with CM1 would not 29 result in more adverse/significant bromide, chloride, and EC conditions than has been described for 30 the separate conservation measures.
- 31 The assessment of dissolved organic carbon (DOC) conditions in the Delta concluded that 32 implementation of CM1 of Alternatives 1A–3, 4, or 5 would not result in an adverse effect/significant 33 impact, whereas, implementation of CM2–CM21 under these alternatives would result in an 34 adverse/significant and unavoidable impact associated with the creation of the restoration areas. 35 Concurrent implementation of CM1 with CM2–CM21 under Alternatives 1A–3, 4, or 5 is not expected 36 to result in more adverse/significant impacts than described for the separate conservation 37 measures, because the long-term average DOC increases resulting from CM1 would be 38 comparatively small and within the uncertainty in the contributions that would result from the 39 restorations areas. Conversely, the assessment of CM1 under Alternatives 6A-9 concluded 40 significant and unavoidable impacts for DOC. The adverse/significant conditions under CM1 41 concurrent with the conditions anticipated for CM2-CM21 may be more adverse/significant than 42 when considered separately, particularly because the projected long-term average DOC increases 43
  - under CM1 would be a measurable, additive contribution.

- 1 The assessment of pesticide conditions in the Delta concluded that implementation of CM1 under 2 Alternatives 1A-3, 4, or 5 would not result in an adverse effect/significant impact, whereas 3 Alternatives 6A–9 would result in significant and unavoidable impacts for pesticides, because of 4 potential adverse increases at Franks Tract, Rock Slough, and Contra Costa Pumping Plant No. 1. The 5 assessment of CM2–CM21, for all alternatives, identified an adverse/significant and unavoidable 6 impact associated with CM13 Invasive Aquatic Vegetation Control. However, concurrent 7 implementation of CM1 with CM2–CM21, under all BDCP alternatives, is not expected to result in 8 more adverse/significant impacts than described for the separate conservation measures, because
- 9 the effects of CM13 would primarily occur in the vicinity of pesticide application, and mitigation is
- 10 proposed to apply pesticides in a manner that minimizes the risk to human health, non-target
- 11 organisms, and the aquatic ecosystem.
- 12 The assessment of mercury conditions in the Delta concluded that implementation of CM1 under 13 Alternatives 1A–3, 4, or 5 would not result in an adverse effect/significant impact, whereas, 14 implementation of CM2–CM21 under these alternatives would result in an adverse/significant and 15 unavoidable impact associated with the creation of the restoration areas. Concurrent 16 implementation of CM1 with CM2–CM21 under Alternatives 1A–3, 4, or 5 is not expected to result in 17 more adverse/significant impacts than described for the separate conservation measures, because 18 the mercury conditions in water and fish resulting from CM1 would be similar to Existing 19 Conditions. Conversely, the assessment of CM1 under Alternatives 6A-9 concluded significant and 20 unavoidable impacts for mercury. The adverse/significant conditions under CM1 concurrent with 21 the conditions anticipated for CM2-CM21 may be more adverse/significant than when considered
- 21 the conditions anticipated for CM2-CM21 may be more adverse/significant than when considered
   22 separately, particularly because of the bioaccumulative properties of mercury and because the Delta
   23 is already impaired due to elevated mercury.
- 24 The assessment of selenium conditions in the Delta concluded that implementation of CM1 under 25 Alternatives 1A-3, 4, or 5 would not result in an adverse effect/significant impact, whereas 26 conditions under Alternatives 6A–9 would be adverse/significant and unavoidable. Selenium 27 conditions resulting from implementation of CM2-CM21 under all BDCP alternatives were 28 determined to not be adverse/less than significant. Of concern for selenium is increased exposure of 29 aquatic organisms through increased water residence time and selenium concentrations. However, 30 the impact assessment concluded that CM2-CM21 would not contribute substantially to these 31 conditions, because factors would also be in place to minimize selenium exposure, including TMDLs 32 to reduce loading to the system, wetland design to prevent buildup of selenium in restoration areas, 33 and implementation of AMM27 Selenium Management (see Appendix 3.C, Avoidance and 34 *Minimization Measures*, of the BDCP). Thus, concurrent implementation of CM1 and CM2–CM21 is 35 not anticipated to result in more adverse/significant impacts than has been described for the 36 separate conservation measures.
- The assessment of *Microcystis* conditions in the Delta concluded that CM1 plus the hydrodynamic
  effects associated with CM2 and CM4 under the BDCP alternatives would result in an adverse
  effect/significant impact. Effects of CM2-CM21, beyond the increase in residence time and localized
  water temperature described in the separate impacts assessments, would not present new,
  previously unidentified impacts. Thus, concurrent implementation of CM1-CM21 would not result in
  more adverse/significant *Microcystis* conditions than has been described for the separate
  conservation measures.

#### 1 Alternatives 4A, 2D, and 5A

- 2 The water quality assessment for the Delta region concluded that the separate impacts of the water
- 3 conveyance facilities and Environmental Commitments under Alternatives 4A, 2D, and 5A would not
- 4 be adverse/would be less than significant for ammonia, boron, bromide, chloride, DO,
- 5 nitrate+nitrite, dissolved organic carbon, pathogens, pesticides, phosphorus, selenium, trace metals,
- 6 turbidity/TSS, and *Microcystis*. For water quality conditions of these constituents to be adverse/
- 7 significant under the concurrent implementation of the water conveyance facilities and 8
- Environmental Commitments would require that the Environmental Commitments implementation 9 contribute additional loading of these constituents or otherwise alter conditions beyond the
- 10 hydrodynamic effects of the water conveyance facilities to result in adverse conditions. However, 11 when considered concurrently, the water conveyance facilities and Environmental Commitments 12 are not expected to result in new, previously unidentified adverse/significant impacts, relative to
- 13 the individual impact determinations.
- 14 As described above for the BDCP alternatives, ammonia concentrations under the non-HCP
- 15 alternatives' water conveyance facilities would be lower in the Delta, and the Environmental
- 16 Commitments are not expected to substantially alter ammonia concentrations in the affected
- 17 environment. Thus, concurrent implementation of the water conveyance facilities and
- 18 Environmental Commitments would not result in adverse ammonia conditions.
- 19 Similarly, the Environmental Commitments would not present new or substantially changed sources 20 of boron, bromide, chloride, DO-consuming substances, nitrate+nitrite, pathogens, pesticides, 21 phosphorus, trace metals, or turbidity/TSS in the Delta. Thus, their concurrent implementation with 22 water conveyance facilities would not result in adverse conditions for these constituents.
- 23 The assessment of EC conditions in the Delta concluded that water conveyance facilities under 24 Alternatives 4A, 2D, and 5A would result in not adverse/less than significant impacts with 25 implementation of identified mitigation measures. Implementation of Environmental Commitments 26 would not present new or substantially changed sources of salinity-related constituents in the Delta 27 that would affect EC levels. Thus, their concurrent implementation with water conveyance facilities 28 would not result in more adverse/significant EC conditions than has been described for the separate 29 project components.
- 30 The assessment of mercury conditions in the Delta concluded that the water conveyance facilities 31 under Alternatives 4A, 2D, and 5A would not result in an adverse effect/significant impact, whereas, implementation of Environmental Commitments under these alternatives would result in an 32 33 adverse/significant and unavoidable impact associated with the creation of the restoration areas. 34 Concurrent implementation of water conveyance facilities with the Environmental Commitments is 35 not expected to result in more adverse/significant impacts than described for the separate project 36 components, because the mercury conditions in water and fish resulting from water conveyance
- facilities would be similar to Existing Conditions. 37

#### 38 8.3.5.3 **Cumulative Effects of the Action Alternatives**

39 When the effects of the action alternatives on water quality are considered in connection with the 40 potential effects of past, present, and reasonably foreseeable projects or programs, the potential 41 cumulative effects on water quality range from beneficial to potentially adverse, depending upon 42 water quality constituent/parameter and location. This cumulative analysis thus follows the list 43

approach outlined in CEQA guidelines 15130(b)(1), the list including the defined past, present, and

- 1 foreseeable actions in Appendix 3D, *Defining Existing Conditions, No Action Alternative, No Project*
- *Alternative, and Cumulative Impact Conditions,* and in particular the future potential actions listed in
   Table 8-76.
- 4 If the cumulative water quality condition (which includes implementation of the action alternative 5 along with past, present, and reasonably foreseeable future projects, population growth, climate 6 change, and changes in water quality regulations) for a constituent or group of constituents within a 7 defined region of the affected environment is determined not to be adverse for the purposes of 8 NEPA compliance (or less than significant under CEQA), then no further assessment is conducted. 9 No further assessment is conducted because a cumulative condition that is non-adverse (NEPA 10 terminology) or less than significant (CEQA terminology) demonstrates that the action alternative 11 would not have adverse effects that are individually minor but that would "cumulate" or "be 12 additive" with those of other past, present, and reasonably foreseeable projects to result in an 13 adverse (significant) cumulative effect.
- 14 Conversely, if the cumulative water quality condition for a particular constituent is determined to be 15 adverse for NEPA purposes or significant for CEQA purposes, then further assessment is conducted. 16 For compliance with State CEQA Guidelines Section 15130, further assessment is provided to 17 determine if implementation of the action alternatives would contribute considerably to that 18 significantly impacted cumulative condition. If implementation of an action alternative would not 19 contribute considerably to the significantly impacted cumulative water quality condition identified, 20 then no further mitigation is required. However, if implementation of an action alternative would 21 contribute considerably to the adverse (significant) cumulative water quality condition identified, 22 then mitigation for the action alternative's cumulatively considerable contribution to the identified 23 adverse (significant) cumulative water quality condition is proposed (if any is at least potentially 24 feasible). For the purposes of NEPA compliance, the context and intensity of the potential action 25 alternative-related contribution to any adverse (significant) cumulative condition is evaluated and 26 mitigation measures are identified that would reduce or minimize the action alternative's 27 contribution to the cumulative impact.
- 28 The potential for cumulative impacts on water quality for the action alternatives is assessed for: 29 1) construction-related activities, 2) water conveyance facilities operations and maintenance, and 30 3) implementation of conservation measures/Environmental Commitments for the same geographic 31 scope (Affected Environment) as done for individual action alternatives analyses. Each action 32 alternative is assessed for each of these three impact assessment categories. Effects are specifically 33 discussed by region of the affected environment (i.e., Upstream of the Delta, Delta Region, and 34 SWP/CVP Export Service Areas) and by constituent or constituent groups. Individual discussions for 35 specific action alternatives are provided only if the anticipated effects under one or more action 36 alternatives can be meaningfully distinguished from the effects anticipated under other alternatives. 37 If the contributions of the various action alternatives to a cumulative condition cannot be readily 38 distinguished from one another, then a single assessment that addresses all action alternatives is 39 provided.

### Cumulative Impact WQ-1: Cumulative Impacts on Water Quality Resulting from Construction Related Activities

3 Upstream of the Delta

#### 4 BDCP Alternatives

5 Construction activities upstream of the Delta would be tied to conservation measures for the BDCP 6 alternatives. Conservation measures or components of these measures that would be constructed in 7 areas upstream of the Delta would be: 1) CM2 Yolo Bypass Fisheries Enhancement (i.e., the Fremont 8 Weir component of the action), 2) CM18 Conservation Hatcheries (i.e., the new hatchery facility), and 9 3) CM19 Urban Stormwater Treatment. Neither the construction to be undertaken nor the 10 techniques and conservation measures to be employed upstream of the Delta would differ 11 sufficiently among alternatives to warrant separate alternative-specific discussions here. Hence, the 12 BDCP alternatives are discussed collectively in this cumulative assessment. Construction of 13 individual components necessitated by CM2, CM18, and CM19 could involve site preparation and 14 earthwork adjacent to water bodies of the affected environment. If so, their construction also would 15 include water quality protection actions in the form of environmental commitments (see Appendix 16 3B, Environmental Commitments, AMMs, and CMs) and related water quality protection actions 17 issued in agency permits required for construction and operation of facilities. Such actions would 18 include SWPPPs that would minimize erosion of soils into water bodies and would 19 minimize/eliminate the direct spilling of earthmoving equipment fuels, oils, and other construction 20 materials into water bodies, thus minimizing any effects on water quality in adjacent water bodies. 21 Other water quality protection actions issued in agency permits would include those in the State 22 Water Board's NPDES Stormwater General Permit for Stormwater Discharges Associated with 23 Construction and Land Disturbance Activities (Order No. 2009-0009-DWQ/NPDES Permit No. 24 CAS000002), project-specific WDRs or CWA Section 401 water quality certification from the 25 appropriate Central Valley Water Board, CDFW Streambed Alteration Agreements, and USACE CWA 26 Section 404 dredge and fill permits. Thus, construction activities associated with the BDCP 27 Alternatives would not contribute considerably to any adverse (significant) cumulative water 28 quality condition upstream of the Delta, nor would construction-related effects make an otherwise 29 non-adverse (significant) cumulative water quality condition adverse in this region.

30 Alternatives 4A, 2D, and 5A

Alternatives 4A, 2D, and 5A do not include related Environmental Commitments in the upstream of
 Delta region; thus, the construction-related effects described above for the BDCP alternatives do not
 apply to these alternatives.

#### 34 Delta

35 The construction of new conveyance facilities under all action alternatives, and construction 36 associated with implementing restoration actions, particularly CM2–CM10 under the BDCP 37 alternatives (Environmental Commitments 3, 4, 6, 7, and 9–10 under Alternatives 4A, 2D, and 5A), 38 could result in elevated turbidity/TSS in surface waters adjacent to construction activities due to the 39 erosion of disturbed soils and associated sedimentation entering Delta waterways or other 40 construction-related wastes (e.g., concrete, asphalt, cleaning agents, paint, and trash). In addition, 41 the use of heavy earthmoving equipment adjacent to Delta waterways may result in spills and 42 leakage of oils, gasoline, diesel fuel, and related petroleum contaminants used in the fueling and 43 operation of such construction equipment. The extensive construction activities that will be

- 1 necessary to implement the new conveyance facilities, and CM4–CM10 under the BDCP alternatives 2 (Environmental Commitments 4, 6, 7, and 9–10 under Alternatives 4A, 2D, and 5A) would involve a 3 variety of land disturbances in the Delta including vegetation removal; grading and excavation of 4 soils; establishment of roads-bridges, staging, and storage areas; in-water sediment dredging and 5 dredge material storage; and hauling and placement or disposal of excavated soils and dredge 6 materials. Although the number of intakes to be constructed, pipeline alignments and other 7 construction aspects vary among the action alternatives, all action alternatives involve sufficient 8 construction activities that, if conducted improperly, could adversely affect Delta water quality.
- 9 Although action alternatives having greater number of intakes and greater construction activities 10 pose a greater overall potential to adversely affected water quality, adverse water quality effects for 11 all action alternatives will be avoided or reduced to less than substantial levels in the same manner, 12 which is by implementing proper conservation measures and obtaining and abiding by agency-13 issued permits need for construction activities (e.g., State Water Board's NPDES Stormwater General 14 Permit for Stormwater Discharges Associated with Construction and Land Disturbance Activities 15 (Order No. 2009-0009-DWQ/NPDES Permit No. CAS000002), possibly project-specific WDRs, CWA 16 Section 401 water quality certification from the appropriate Central Valley Water Board, CDFW 17 Streambed Alteration Agreements, and USACE CWA Section 404 dredge and fill permits). Because of 18 this commonality among alternatives regarding potential for construction-related water quality 19 effects, and the common means of avoiding or reducing such effects, all action alternatives are 20 assessed collectively rather than individually.
- 21 As described for all action alternatives in Sections 8.3.3 and 8.3.4, the implementation of 22 construction-related environmental commitments (Appendix 3B, Environmental Commitments, 23 AMMs, and CMs) and abiding by agency-issued permits need for construction activities will reduce 24 potential construction-related water quality impacts in the Delta to less-than-significant levels. 25 Moreover, the cumulative condition for turbidity/TSS and petroleum contaminants in Delta waters 26 are not expected to be adverse. This is due, in large part, to the implementation (or planned 27 implementation) of construction-related environmental commitments (Appendix 3B) and agency 28 permitted construction "best management practices" for construction of not only the selected action 29 alternative (including its conservation measures/Environmental Commitments), but also other past, 30 present, and reasonably foreseeable future projects. Because construction-related effects on all 31 water quality constituents/parameters would be minimized through environmental commitments 32 (Appendix 3B) and permitted construction "best management practices" in the agency-issued 33 permits discussed above, construction activities associated with the action alternatives would not 34 contribute considerably to any adverse (significant) cumulative water quality condition in the Delta. 35 nor would construction-related effects make an otherwise non-adverse (significant) cumulative 36 water quality condition adverse.

#### 37 SWP/CVP Export Service Areas

Because construction-related activities associated with the action alternatives are not expected to contribute considerably to any adverse (significant) cumulative Delta water quality condition, including conditions at the Banks and Jones pumping plants, which are the primary locations of water export to the SWP/CVP Export Service Areas, the construction of these alternatives would not contribute considerably to any adverse (significant) cumulative water quality condition in water

43 bodies located in the SWP/CVP Export Service Areas.

- 1 **NEPA Effects:** The action alternatives involve minimal construction elements upstream of the Delta 2 and would include implementation of construction-related environmental commitments (Appendix 3 3B, Environmental Commitments, AMMs, and CMs) that would mitigate any temporary construction-4 related effects on water quality. Thus their construction would not adversely affect any cumulative 5 water quality constituent/parameter condition upstream of the Delta. Construction of conveyance 6 facilities and conservation measures/Environmental Commitments for the action alternatives could 7 potentially result in temporary water quality effects on Delta turbidity/TSS levels and petroleum 8 contaminants. However, the cumulative condition for Delta turbidity/TSS and petroleum 9 contaminants would not be adverse for several reasons. First, there is currently no adverse 10 conditions for turbidity/TSS levels and petroleum contaminants in the Delta. Second, 11 implementation of construction-related environmental commitments (Appendix 3B) for the action 12 alternative to be implemented and use of related construction BMPs for other projects would reduce 13 effects on these and other Delta water quality constituents/parameters. Third, because 14 construction-related effects on water quality are temporary in nature, they tend not to be 15 cumulative over time (i.e., construction effects on water quality are not permanent).
- 16 **CEQA** Conclusion. The temporary construction-related effects on water quality resulting from 17 constructing the action alternatives, including conservation measures/Environmental 18 Commitments, would not contribute considerably to any significant cumulative Delta water quality 19 condition, nor would construction-related effects make an otherwise non-adverse cumulative Delta 20 water quality condition for any constituent/parameter potentially significant. Because construction-21 related activities are not expected to contribute considerably to any significant cumulative Delta 22 water quality condition, they also would not contribute considerably to any sgnificant cumulative 23 water quality condition in water bodies located in the SWP/CVP Export Service Areas. No mitigation 24 is required.

# Cumulative Impact WQ-2: Cumulative Impacts on Water Quality Upstream of the Delta Resulting from Facilities Operations and Maintenance and Conservation Measures (or Environmental Commitments)

- 28 Constituent loading from upstream watersheds and resultant concentrations/levels in the water 29 bodies upstream of the Delta would remain unchanged, or would be negligibly affected, by 30 implementation of facilities operations and maintenance under the action alternatives. Changes in 31 seasonal reservoir storage levels and river flows from altered system-wide operations under the 32 action alternatives would have negligible, if any, effects on water quality in the rivers and reservoirs 33 upstream of the Delta. Consequently, facilities operations and maintenance under any of the action 34 alternatives would not be expected to contribute considerably to any cumulative water quality 35 condition within the affected environment, upstream of the Delta.
- 36 Conservation measures or components of these measures that would be implemented as part of the 37 BDCP alternatives in areas upstream of the Delta would be: 1) CM2 Yolo Bypass Fisheries 38 Enhancement, 2) CM18 Conservation Hatcheries, and 3) CM19 Urban Stormwater Treatment. CM2 is a 39 fish enhancement measure and, thus, is not expected to alter water quality upstream of the Delta. 40 (Note: Alternatives 4A, 2D, and 5A do not contain Environmental Commitments related to CM2, 41 CM18, or CM19). CM18 involves the operation of a new fish hatchery, discharges from which would 42 be required to meet NPDES permit requirements to protect water quality and beneficial uses. CM19 43 may involve actions to improve stormwater quality coming from urban areas outside the Delta, but 44 that drain to Delta waters, and would result in either no effect or beneficial effects on water quality 45 upstream of the Delta. All other conservation measures would be implemented in the Delta region.

- 1 Maintenance activities associated with the physical structures would not result in substantial,
- adverse effects on water quality. Consequently, the implementation of CM2-CM21 is not expected to
   contribute considerably to any cumulative water quality condition within the affected environment,
   upstream of the Delta.
- *NEPA Effects*: Implementation of the action alternatives facilities operations and maintenance, and
   their associated conservation measures/Environmental Commitments, would have negligible, if any,
   water quality effects on water bodies of the affected environment located upstream of the Delta. Any
   negligible effects that may occur would not contribute considerably to any adverse cumulative
   water quality condition in water bodies upstream of the Delta, nor would the action alternatives
   effects make an otherwise non-adverse cumulative water quality condition for any
- 11 constituent/parameter adverse.
- *CEQA Conclusion.* Because the potential effects of facilities operations and maintenance and
   associated conservation measures/Environmental Commitments on water quality upstream of the
   Delta would be minimal, implementation of the action alternatives would not contribute
   considerably to any significant cumulative water quality condition upstream of the Delta, No
   mitigation is required.

# Cumulative Impact WQ-3: Cumulative Impacts on Water Quality in the Delta and SWP/CVP Export Service Areas Resulting from Facilities Operations and Maintenance and Conservation Measures (or Environmental Commitments)

- When the effects of implementing any one of the action alternatives on water quality are considered
  (including the new conveyance facilities, fish screens, gates and other physical structures and their
  operations and maintenance activities) together with the potential effects of projects listed in
  Appendix 3D, *Defining Existing Conditions, No Action Alternative, No Project Alternative, and Cumulative Impact Conditions,* and Table 8-76, the cumulative water quality condition in the Delta
  Region and SWP/CVP Export Service Areas for the following constituents is considered to not be
  adverse. Additional discussion for these water quality constituents is provided below.
- Ammonia
- e Boron
- 29 DO
- 30 Nitrate + Nitrite
- Pathogens
- Phosphorus
- **33** Trace metals
- Turbidity/TSS
- 35 Ammonia
- 36 Ammonia levels are not expected to be adverse under the cumulative condition as a result of the
- 37 Sacramento Regional Wastewater Treatment Plant, and other publicly owned treatment works
- 38 (POTWs) that discharge to the Delta, nitrifying their effluent that is discharged to Delta tributaries
- 39 and waters.
#### 1 Boron

- 2 The lower San Joaquin River is listed on the State's CWA Section 303(d) list of impaired water
- 3 bodies for salt and boron (State Water Resources Control Board 2011). Boron is paired with salt in
- 4 this listing due to its regular association with saline waters. The Central Valley Water Board has
- 5 prepared a TMDL with an implementation program where it is expected that actions taken to
- 6 control salts also will control boron as well (Central Valley Water Board 2004). With regulatory
- 7 actions being taken to improve boron concentrations (and salinity in general on the San Joaquin 8
- River), the cumulative condition for boron is considered to not be adverse.

#### 9 Dissolved Oxygen

10 DO throughout the Delta is generally suitable for beneficial use protection, with the notable exception of the Stockton Deep Water Ship Channel. The TMDL for DO and related actions (e.g., 11 12 Stockton Deep Water Ship Channel aeration facility) is expected to further improve DO levels in the 13 future. Thus, DO levels under the cumulative condition are not expected to be adverse.

#### 14 Nitrate/Nitrite

15 Similar to ammonia levels, nitrate/nitrite levels in the Delta may be reduced in the future as POTWs

- 16 discharging to Delta waters implement de-nitrification processes. The Central Valley Water Board is 17 currently permitting such requirements with regularity and thus notable reductions in POTW-
- 18 related nitrate/nitrite discharges are expected in the future, and other new or greater sources are 19 not anticipated that would offset such point-source reductions. Thus, nitrate/nitrite levels under the
- 20 cumulative condition are not expected to be adverse.

#### 21 Pathogens

22 Similarly, increasingly stringent state regulations on both POTWs and urban runoff through the 23 NPDES program is anticipated to reduce pathogen loading to Delta waters from these sources. As 24 discussed in the project-specific analyses of alternatives, pathogen levels in the Delta are most 25 affected by local factors, primarily local land uses and associated runoff from such lands. Conversion 26 of Delta agricultural lands to tidal wetlands under the action alternatives may alter levels of 27 coliforms and E. coli (either up or down), but would be expected to reduce loading of 28 *Cryptosporidium*. Moreover, increased municipal wastewater discharges resulting from future 29 population growth would not be expected to measurably increase pathogen concentrations in 30 receiving waters due to State and Federal water quality regulations requiring disinfection of effluent 31 discharges and the State's implementation of Title 22 filtration requirements for many wastewater 32 dischargers in the Sacramento River and San Joaquin River watersheds. Municipal stormwater 33 regulations and permits have become increasingly stringent in recent years, and such further 34 regulation of urban stormwater runoff is expected to continue in the future. The ability of storm 35 water BMPs to consistently reduce pathogen loadings and the extent of future implementation is 36 uncertain, but would be expected to improve as new technologies are continually tested and 37 implemented. Also, some of the urbanization may occur on lands used by other pathogens sources, 38 such as grazing lands, resulting in a change in pathogen source, but not necessarily an increase (and 39 possibly a decrease) in pathogen loading. In sum, Delta pathogen levels are not anticipated to be 40 adverse under the cumulative condition.

#### 1 Phosphorus

- 2 Primary sources of phosphorus to Delta waters include agriculture, municipal POTWs, individual
- 3 septic treatment systems, urban runoff, stream bank erosion, and decaying plant material. Currently,
- 4 Delta phosphorous levels are not of substantial concern to state water quality regulatory agencies,
- 5 nor is there clear evidence that phosphorous levels are adversely affecting Delta beneficial uses. Due
- to increased regulations and regulatory monitoring anticipated in the future, which may include
  water quality objectives for phosphorus at some point in the future, loading from agriculture,
- 8 municipal POTWs, individual septic treatment systems, and urban runoff are all expected to remain
- 9 at similar levels to that under current conditions, or decline, under the future cumulative condition.
- 10 Loadings from stream bank erosion and decaying plants are not expected to change notably in the
- 11 future. Hence, phosphorus levels are not anticipated to be adverse under the cumulative condition.

#### 12 Trace Metals

13 Primary sources of trace metals to Delta waters include acid mine drainage (e.g., zinc, cadmium, 14 copper, lead) from abandoned and inactive mines (i.e., Iron Mountain and Spring Creek mines) in the 15 Shasta watershed area, which enter the Sacramento River system through Shasta Lake and Keswick 16 Reservoir, agriculture (e.g., copper and zinc), POTW discharges (e.g., copper, zinc, and aluminum), 17 and urban runoff (e.g., zinc, copper, lead, cadmium). Continued efforts to control acid mine drainage 18 into the Sacramento River system and increasingly stringent regulations are expected in the future. 19 Monitoring and regulatory controls on agricultural runoff, POTW discharges, and urban runoff are 20 anticipated to prevent trace metal concentration under the cumulative condition from becoming 21 adverse.

#### 22 Turbidity/TSS

23 Future land use changes could have minor effects on TSS concentrations and turbidity levels 24 throughout the affected environment. Site-specific and temporal exceptions may occur due to 25 localized temporary construction activities, dredging activities, development, or other land use 26 changes. These localized actions would generally require agency permits that would regulate and 27 limit both their short-term and long-term effects on TSS concentrations and turbidity levels to less-28 than substantial levels. Construction activities are closely regulated under construction NPDES 29 permits, which require the preparation of SWPPPs and the implementation of agency permitted 30 construction BMPs that will minimize sedimentation into adjacent water bodies which would, in 31 turn, increase turbidity/TSS. Moreover, construction projects are short-term in nature and thus 32 their effects on turbidity/TSS tend not to be additive among multiple construction activities over 33 time. Consequently, Delta turbidity/TSS levels under the cumulative condition are not expected to 34 be adverse.

- Because the cumulative water quality condition in the Delta for the constituents discussed above are
  considered to not be adverse in the Delta when considering all past, present, and reasonably
  foreseeable projects and regulatory actions, and because this cumulative condition includes the
  anticipated effects of implementing the facilities operations and maintenance of any one of the
  action alternatives, along with their associated conservation measures/Environmental
  Commitments, none of these alternatives would contribute to an adverse (significant) cumulative
  condition for these constituents either in the Delta Region or the SWP/CVP Export Service Areas.
- 42 Cumulative water quality conditions for the constituents listed below are considered to be adverse, 43 or have reasonable potential to be adverse, in portions of the Delta. Adverse (significant) cumulative

water quality conditions for these constituents are expected when the effects of implementing any
one of the action alternatives on water quality are considered (including the new conveyance
facilities, fish screens, gates and other physical structures and their operations and maintenance
activities) together with the effects of past, present, and reasonably foreseeable projects, including
those listed in Appendix 3D, *Defining Existing Conditions, No Action Alternative, No Project Alternative, and Cumulative Impact Conditions.*

- 7 Bromide
- 8 Chloride
- 9 Electrical Conductivity
- 10 Mercury
- 11 *Microcystis* Blooms
- 12 Organic Carbon
- 13 Pesticides and Herbicides
- Selenium

Each of the constituents listed above, for which the cumulative Delta conditions are determined to
be adverse, or potentially adverse, are discussed further below to determine whether
implementation of the action alternatives would contribute considerably to these adverse
(significant) cumulative water quality conditions.

#### 19 Bromide

20 The cumulative condition for bromide is considered adverse in the Delta, because of marked 21 increases in bromide concentrations anticipated to occur in the northwest Delta, including at the 22 North Bay Aqueduct intake at Barker Slough. The primary driver of the adverse (significant) 23 cumulative condition is the amount and location of tidal habitat restoration assumed to be 24 implemented as part of the cumulative condition. This tidal habitat restoration would be 25 implemented a component of the BDCP alternatives' conservation measures, or as part of separate 26 actions (e.g., the California Water Action Plan/EcoRestore) for Alternatives 4A, 2D, and 5A, which 27 will affect Delta hydrodynamics. Another contributing factor is sea water intrusion associated with 28 climate change.

Increased bromide concentrations would not be anticipated to occur in the SWP/CVP Export Service
 Areas south of the Delta due to greater source fraction of Sacramento River water on an annual
 average basis at the south Delta pumps under all action alternatives. Therefore, the cumulative
 condition for bromide in the SWP/CVP Export Service Areas with implementation of any of the
 alternatives is not expected to be adverse.

- 34 BDCP Alternatives
- 35 Alternatives 1A–6C and 9, which include up to 65,000 acres of tidal restoration as part of
- 36 conservation measures, would increase long-term average bromide concentrations at Barker Slough
- 37 to levels substantially higher than those under Existing Conditions. Alternative 7 would not increase
- 38 the long-term average bromide concentration at this location, and Alternative 8 would only increase
- 39 it slightly. However, all alternatives would increase the drought period average bromide
- 40 concentration at Barker Slough substantially, relative to concentrations during the drought period

- 1 analyzed under Existing Conditions (Appendix 8E, *Bromide*). Based on their causing substantially
- 2 increased average bromide concentrations at Barker Slough in the northwest Delta on a long-term
- 3 average basis and/or during drought periods, implementation of the BDCP alternatives would
- 4 contribute substantially to the adverse (significant) cumulative condition in the Delta for bromide.
- 5 Construction and implementation of the North Bay Aqueduct Alternative Intake Project would 6 provide water from the Sacramento River that is very low in bromide to the existing service area of
- 6 provide water from the Sacramento River that is very low in bromide to the existing service area of 7 the North Bay Aqueduct, reducing the potential effects of cumulative bromide concentration
- 8 increases on water treatment facilities and end-users of water from the North Bay Aqueduct.

#### 9 Alternatives 4A, 2D, and 5A

- 10 The amount of tidal habitat restoration assumed for Alternatives 4A, 2D, and 5A is substantially less
- 11 than assumed for the BDCP alternatives, such that these alternatives are not expected to
- 12 significantly affect Delta hydrodynamics and source water fractions. Modeling results (Appendix 8E,
- Bromide) show that long-term and drought period average bromide concentrations with
   implementation of Alternatives 4A, 2D, and 5A water conveyance facilities, and some assumed
- implementation of Alternatives 4A, 2D, and 5A water conveyance facilities, and some assumed
   habitat restoration, would be similar to or decrease relative to Existing Conditions. Thus,
- 16 Alternatives 4A, 2D, and 5A would not contribute substantially to the adverse (significant)
- 17 cumulative condition in the Delta for bromide.

#### 18 Chloride

- 19 The cumulative condition for chloride is considered adverse in the Delta, because of marked
- 20 increases in chloride concentrations anticipated to occur in the western Delta and potentially Suisun
- 21 Marsh, One driver of the increased chloride concentrations is the amount and location of tidal
- habitat restoration to be implemented and assumed as part of the cumulative condition. This tidal
- habitat restoration would be implemented a component of the BDCP alternatives' conservation
  measures, or as part of separate actions (e.g., the California Water Action Plan/EcoRestore) for
  Alternatives 4A, 2D, and 5A, which will affect Delta hydrodynamics. Another contributing factor is
- 26 sea level rise and intrusion associated with climate change.
- The cumulative condition for chloride would not be adverse in the SWP/CVP Export Service Areas
  due to greater source fraction of Sacramento River water on an annual average basis at the south
  Delta pumps under all action alternatives.

## 30 BDCP Alternatives

31 Regarding the frequency of exceeding the 150 mg/L Bay-Delta WQCP objective at Antioch and 32 Contra Costa Canal Pumping Plant #1, the modeling and assessment approach indicated that 33 Alternatives 1A–1C, 3, and 7–9 would result in a substantial increase in the frequency of objective 34 exceedance. Regarding the frequency of exceeding the 250 mg/l chloride objective at Antioch, the 35 modeling and assessment approach indicated that Alternatives 1A–1C, 3, and 5 would result in a 36 substantial increase in the frequency of exceeding this objective, relative to Existing Conditions, 37 whereas Alternative 9 would cause only a minor increase in frequency of exceedance and 38 Alternatives 6A–8 would result in a reduction in frequency of exceeding the 250 mg/L chloride 39 objective (Appendix 8G, Chloride). Regarding exceedance of Bay-Delta WQCP water quality 40 objectives for chloride, staff from DWR and Reclamation shall continue to monitor Delta water 41 quality conditions and adjust operations of the SWP and CVP in real time as necessary to meet water

42 quality objectives. These decisions take into account real-time conditions and are able to account for

1 many factors that the best available models cannot simulate. These water quality objectives are 2 legally enforceable means of protecting beneficial uses in the Delta, and are and will continue to be 3 included in the Bay-Delta WQCP. This ensures that these commitments are enforceable obligations 4 that will continue to affect operations and protect water quality. DWR and Reclamation have a good 5 history of compliance with water quality objectives (see Sections 8.1.3.4 and 8.1.3.7 for more detail). 6 Considering these real-time actions, the good history of compliance with objectives, and the 7 uncertainty inherent in the modeling approach (as discussed in Sections 8.3.1.1 and 8.3.1.3), it is 8 likely that any objective exceedance could be avoided through real-time operation of the SWP and 9 CVP. Nevertheless, water quality degradation could occur that may not be addressed through real-10 time operations. Depending on siting and design of tidal restoration areas, the BDCP alternatives 11 could substantially increase chloride levels in some areas of Suisun Marsh relative to Existing 12 Conditions, primarily during the October through May period. Hence, based on their respective 13 effects on increased chloride levels in Suisun Marsh and the increased water quality degradation in 14 the western Delta, implementation of facilities operations and maintenance under the BDCP 15 alternatives would contribute substantially to this adverse (significant) cumulative condition for 16 chloride. Additionally, implementation of tidal habitat restoration would increase the tidal exchange 17 volume in the Delta, and thus may contribute to increased chloride concentrations in the Bay source 18 water as a result of increased salinity intrusion. As such, CM4 is expected to contribute to this 19 adverse (significant) cumulative condition. Implementation of CM2, CM3, and CM5–CM21 would not 20 contribute substantially to this adverse (significant) cumulative condition.

# 21 Alternatives 4A, 2D, and 5A

22 Implementation of facilities operations and maintenance under Alternatives 4A, 2D, and 5A would 23 not be expected to contribute substantially to the adverse (significant) cumulative condition for 24 chloride, as modeling results show that operations would not contribute to substantial adverse 25 changes in chloride concentrations at modeled Delta locations. Additionally, unlike the BDCP 26 alternatives, implementation of tidal habitat restoration would not be expected to contribute to 27 increased chloride concentrations, because the areal extent of the new restoration area would be a 28 relatively small portion of the existing and planned Delta tidal habitat areas and, thus, not expected 29 to measurably affect the Delta hydrodynamics. As such, implementation of Environmental 30 Commitments associated with these alternatives would not contribute substantially to this adverse 31 (significant) cumulative condition.

## 32 Electrical Conductivity

The cumulative condition for EC is considered to be adverse, at various Delta locations and Suisun Marsh, depending on action alternative implemented. One driver of the adverse EC conditions is the amount and location of tidal habitat restoration to be implemented and assumed as part of the cumulative condition. This tidal habitat restoration would be implemented a component of the BDCP alternatives' conservation measures, or as part of separate actions (e.g., the California Water Action Plan/EcoRestore) for Alternatives 4A, 2D, and 5A, which will affect Delta hydrodynamics. Another contributing factor is sea level rise and intrusion associated with climate change.

40 EC levels at the south Delta export pumps would improve under all alternatives and thus the
41 cumulative EC condition at the export pumps would not be adverse. As such, cumulative EC levels in
42 the SWP/CVP Export Service Areas would not be adverse.

#### 1 BDCP Alternatives

- Alternatives 1A-3 and 5-9 are expected to result in more frequent exceedances of the Bay-Delta
   WQCP EC objective in the Sacramento River at Emmaton, relative to Existing Conditions. This is due
- 4 in part to the definition of these alternatives, in which the compliance point is moved from Emmaton
- 5 to Threemile Slough. Although modeling of Alternative 4 indicated more frequent exceedance of the
- 6 Emmaton objective as well, these results were for modeling that was originally performed for
- 7 Alternative 4 assuming the Emmaton compliance point shifted to Threemile Slough, but Alternative
- 4 now does not include a change in compliance point from Emmaton to Threemile Slough.
  Sensitivity analyses performed indicated that Alternative 4 is not expected to result in more
- 10 frequent exceedances of the Emmaton objective, but that water supply and water quality conditions
- 11 could be either under greater stress or under stress earlier in the year, and salinity EC levels at
- 12 Emmaton and in the western Delta may increase as a result, leading to EC water quality degradation
- 13 and increased possibility of impacts adverse effects to agricultural beneficial uses. Similarly, water
- 14 quality degradation is expected to occur at Emmaton and other areas of the western Delta under all
- alternatives during parts of the summer, and on an annual average basis for Alternatives 1, 3, 4
   Scenarios H1 and H2, and 9. To the extent that exceedances of this objective or substantial water
- quality degradation is expected, these impacts could lead to effects on agricultural beneficial uses.
- Increases in EC in the San Joaquin River at San Andreas Landing are expected for parts of the
   summer under all alternatives, and depending on the nature of the increases, may result in water
- 20 quality degradation that could lead to effects on agricultural beneficial uses.
- Moreover, in the central Delta at Prisoner's Point, Alternatives 2A–C, 4 (Operational Scenarios H1
  through H4), and 6A–8 would result in substantially increased frequency of exceedance of the EC
  objective, whereas Alternative 5 would cause a lesser increase in frequency of exceedance, and
  Alternatives 1A–C, 3, and 9 would have little to no effect on frequency of exceedance of the EC
  objective at Prisoner's Point (Appendix 8H). These exceedances could contribute to adverse effects
  on fish and wildlife beneficial uses (specifically, indirect adverse effects on striped bass spawning),
  though there is a high degree of uncertainty associated with this impact.
- Alternatives 1A-5 and 9 could substantially increase EC levels in Suisun Marsh relative to Existing
   Conditions, primarily during the October through May period, whereas Alternatives 6A-8 would
   result in somewhat lesser (but still substantial) increases in Suisun Marsh.
- 31 Based on their adverse effects on EC levels in Suisun Marsh as well as the adverse effects in the 32 western and interior Delta, the BDCP alternatives would all contribute substantially to the adverse 33 (significant) cumulative conditions for EC in the Delta. Additionally, implementation of tidal habitat 34 restoration under CM4 would increase the tidal exchange volume in the Delta, and thus may 35 contribute to increased EC concentrations in the Bay source water as a result of increased salinity 36 intrusion. As such, CM4 is expected to contribute to this adverse (significant) cumulative condition. 37 Implementation of CM2, CM3, and CM5–CM21 would not contribute substantially to this adverse 38 (significant) cumulative condition.
- 39 Alternatives 4A, 2D, and 5A

40 Under Alternatives 4A, 2D, and 5A, the cumulative condition for EC is considered to be adverse in
41 the Delta due primarily to periodically high levels of EC in the western Delta associated with sea
42 water intrusion, and also in the south Delta. Implementation of facilities operations and
43 maintenance under these action alternatives, along with Mitigation Measure WQ-11, would not be

44 expected to contribute substantially to this adverse (significant) cumulative condition for EC,

- 1 because no additional exceedance of Bay-Delta WQCP EC objectives would be expected, and
- 2 substantial long-term degradation with respect to EC would be avoided. Additionally, unlike under
- 3 the BDCP alternatives, implementation of tidal habitat restoration would not be expected contribute
- 4 to increased EC levels, because the areal extent of the new restoration area would be a relatively
- 5 small portion of the existing and planned Delta tidal habitat areas and, thus, not expected to
- 6 measurably affect the Delta hydrodynamics. As such, implementation of Environmental
- 7 Commitments is not expected to contribute to this adverse (significant) cumulative condition.

#### 8 Mercury

- Numerous regulatory efforts have been implemented or are under development to control and
   reduce mercury loading to the Delta, Upstream of the Delta and in the SWP/CVP Export Service
   Areas, which include a Delta mercury TMDL, methylmercury TMDL, and their implementation
- 12 strategies (e.g., methylmercury control studies), increased restrictions on point-source discharges
- 13 such as POTWs, greater restrictions on suction dredging in Delta tributary watersheds, and
- 14 continued clean-up actions on mine drainage in the upper watersheds. A key challenge surrounds
- 15 the pool of mercury deposited in the sediments of the Delta which cannot be readily or rapidly
- reduced, despite efforts to reduce future loads in Delta tributaries, and serves as a source for
   continued methylation and bioaccumulation of methylmercury by Delta biota. Consequently,
- 18 mercury levels in Delta waters are considered to be an adverse (significant) cumulative condition.

# 19 BDCP Alternatives

20 Facilities operations and maintenance (CM1) of Alternatives 1A–5 would not be expected to 21 substantially alter the cumulative condition for mercury and the mercury impairment in the Delta or 22 contribute substantially to the adverse (significant) cumulative mercury condition in the SWP/CVP 23 Export Service Areas. Facilities operations and maintenance (CM1) of Alternatives 6A–9 would be 24 expected to contribute substantially to the adverse (significant) cumulative condition for mercury in 25 the Delta, since fish tissue concentrations are expected to increase measurably at several locations 26 throughout the Delta. Implementation of CM4 (tidal wetland habitat), CM5 (floodplain habitat), 27 CM10 (freshwater marsh habitat), and CM2 (Yolo Bypass fisheries enhancements) could create 28 conditions resulting in increased methylation of mercury within the Delta per unit time, increased 29 biotic exposure to and uptake of methylmercury, and resulting increased mercury bioaccumulation 30 in fish tissues. The methylation of mercury in these restored wetland habitats would contribute 31 substantially to the cumulative condition for mercury in the Delta.

# 32 Alternatives 4A, 2D, and 5A

33 Facilities operations and maintenance of Alternatives 4A, 2D, and 5A would not be expected to 34 substantially alter the cumulative condition for mercury and the mercury impairment in the Delta or 35 contribute considerably to the adverse (significant) cumulative mercury condition in the SWP/CVP 36 Export Service Areas. Mercury and methylmercury concentrations in water are not expected to 37 change substantially under Alternatives 4A, 2D, and 5A. Fish tissue concentrations showed increases 38 at some locations, but because the increases would be relatively small, and it is not evident that 39 substantive increases are expected at numerous locations throughout the Delta, the changes were 40 considered to be within the uncertainty inherent in the modeling approach, and would likely not be measurable in the environment. 41

The amount of new habitat restoration to be implemented for the Environmental Commitments ofAlternatives 4A, 2D, and 5A would be relatively small compared to the areal extent of the Delta, but

- 1 implementation would be expected to contribute considerably to certain localized areas (i.e., near
- 2 where the wetland restoration areas are planned) within the Delta through the potential for
- 3 increased mercury methylation in these restored wetland habitats. Design of restoration sites would
- 4 be guided by Environmental Commitment 12 of the action alternatives, which requires development
- 5 of site-specific mercury management plans as restoration actions are implemented. The
- effectiveness of minimization and mitigation actions implemented according to the mercury
   management plans is not known at this time, although the potential to reduce methylmercury
- 7 management plans is not known at this time, although the potential to reduce methylmercury
  8 concentrations exists based on current research. Although Environmental Commitment 12 would be
- 9 implemented with the goal to reduce this potential effect, the uncertainties related to site-specific
- 10 restoration conditions and the potential for increases in methylmercury concentrations in the Delta
- 11 could contribute substantially to the cumulative condition for mercury in the Delta.
- As such, conveyance facility operation and maintenance is not expected to contribute to the adverse
   (significant) cumulative condition for mercury, but tidal habit restoration Environmental
   Commitments implemented under Alternatives 4A, 2D, and 5A could contribute to this adverse
   condition in localized areas.

# 16 *Microcystis Blooms*

17The cumulative condition for *Microcystis* and, thus, microcystin concentrations is considered18adverse in the Delta due to conditions being more favorable for their production. This includes19future increased water temperatures associated with climate change and increased water residence20times associated with climate change/sea level rise and habitat restoration that will enhance21conditions for *Microcystis* blooms. *Microcystis* blooms can occur in the Delta during the June through22September period of the year.

23 Climate change is expected to cause an increase in average Delta water temperatures during the 24 summer and early fall months. Increased water temperatures could lead to earlier attainment of the 25 water temperature threshold of 19°C required to initiate *Microcystis* bloom in the Delta, and thus 26 earlier occurrences of *Microcystis* blooms, relative to Existing Conditions. Warmer water 27 temperatures could also increase bloom duration and magnitude, relative to Existing Conditions. 28 Nevertheless, it should be noted that projected Delta water temperature increases would be due 29 entirely to climate change, and not due to the implementation of the action alternatives. Because 30 climate change is assumed under the No Action Alternative, potential water temperature-driven 31 increases in *Microcystis* blooms in the Delta, relative to Existing Conditions, also would occur under 32 the No Action Alternative. Therefore, no water temperature-driven increases in Microcystis blooms 33 would occur in the Delta under the action alternatives, relative to the No Action Alternative.

An increase in residence time throughout the Delta is also expected due to climate change and sea
level rise, although this change is believed to be fairly small in most areas of the Delta. Restoration
areas, implemented either as part of the conservation measures of the BDCP alternatives, or
separate actions under Alternatives 4A, 2D, and 5A, could also contribute to increased residence
times.

## 39 BDCP Alternatives

40 The BDCP alternatives, including the implementation of habitat restoration under CM2 and CM4,

- 41 would increase water residence times in the Delta during the summer period, relative to Existing
- 42 Conditions and the No Action Alternative. Longer residence times in portions of the Delta may
- 43 potentially increase the frequency, magnitude, and geographic extent of *Microcystis* blooms in Delta

waters, relative to Existing Conditions and the No Action Alternative. Siting and design of restoration
 areas has substantial influence on the magnitude of residence time increases that would occur under
 the BDCP alternatives. However, the expected residence time changes under the BDCP alternatives,
 compared to Existing Conditions and the No Action Alternative, are in a direction and of magnitude
 that could lead to an increase in Delta *Microcystis* blooms.

6 Water diverted from the Sacramento River in the North Delta is expected to be unaffected by 7 Microcystis and microcystins. However, the fraction of water flowing through the Delta that reaches 8 the existing south Delta intakes is expected to be influenced by an increase in the frequency, 9 magnitude, and geographic extent of *Microcystis* blooms as discussed above. Therefore, relative to 10 Existing Conditions and the No Action Alternative, the addition of Sacramento River water from the 11 North Delta under the BDCP alternatives serves to dilute *Microcystis* and microcystins in water 12 diverted from the South Delta with water that is not expected to contain them. Because the degree to 13 which Microcystis blooms, and thus microcystins concentrations, will increase in source water from 14 the South Delta is unknown, it cannot be determined whether the BDCP alternatives will result in 15 increased or decreased levels of microcystins in the mixture of source waters exported from Banks 16 and Jones pumping plants, relative to Existing Conditions and the No Action Alternative.

Implementation of the BDCP alternatives (including CM2 and CM4) would contribute substantially
to the adverse (significant) cumulative condition for *Microcystis* through their effects on residence
time. Conversely, because projected Delta water temperature increases are due entirely to climate
change, and are not due to the implementation of BDCP alternatives, implementation of the BDCP
alternatives would not contribute substantially to the adverse (significant) cumulative condition for *Microcystis* via changes to Delta water temperature.

#### 23 Alternatives 4A, 2D, and 5A

24 Change in flow paths of water through the Delta would occur under Alternatives 4A, 2D, and 5A, 25 which could result in localized increases in residence time in various Delta sub-regions, and 26 decreases in residence time in other areas. Implementation of the small amount of habitat 27 restoration within the Delta, associated with the alternatives' Environmental Commitments, also 28 could affect residence times at the affected areas. While there is uncertainty regarding the degree to 29 which the alternatives would affect water residence times in the Delta, it is anticipated that the 30 combined effects of restoration (to be implemented separate from the alternatives, e.g., EcoRestore), 31 sea level rise and climate change will drive the residence time changes and that the alternatives and 32 other cumulative projects would not contribute considerably to the adverse *Microcystis* and 33 microcystins condition in the Delta, in particular because the amount of habitat restoration by the 34 alternatives to be implemented would be so limited in area and location as it would not be able to 35 affect residence times Delta-wide.

36 As described for the BDCP alternatives, the water flowing through the Delta that would reach the 37 south Delta intakes is expected to be influenced by the increased frequency, magnitude, and 38 geographic extent of Microcystis blooms associated with restoration (to be implemented separate 39 from the alternatives, e.g., EcoRestore), sea level rise, and climate change. Water diverted from the 40 Sacramento River in the north Delta that would be conveyed to the south Delta intakes is expected 41 to be unaffected by *Microcystis* and microcystins. Therefore, the addition of Sacramento River water 42 from the north Delta under Alternatives 4A, 2D, and 5A at the south Delta intakes would serve to 43 dilute *Microcystis* and microcystins-containing water diverted from the south Delta with water that 44 is not expected to contain them. Because the degree to which *Microcystis* blooms, and thus

- 1 microcystins concentrations, will increase in source water from the south Delta is unknown, it
- 2 cannot be determined whether levels of microcystins in the mixture of source waters exported from
- 3 Banks and Jones pumping plants will be higher or lower, relative to Existing Conditions. However,
- 4 because the Sacramento River water contributed to the south Delta intakes will likely be unaffected
- 5 by *Microcystis* and microcystins, the alternatives would not contribute considerably to any future
- 6 adverse *Microcystis* and microcystins condition in the SWP/CVP Export Service Areas.

#### 7 Organic Carbon

8 Delta water quality conditions for DOC are anticipated to be adverse under the cumulative9 condition.

## 10 BDCP Alternatives

- 11 Facilities operations and maintenance (CM1) for Alternatives 1A–5 would not contribute
- 12 considerably to the adverse (significant) cumulative condition for DOC within Delta waters based on
- 13 modeling results showing little effect of these alternatives on long-term average concentrations.
- 14 Conversely, Alternatives 6A–9 would result in increased DOC levels at Franks Tract, Rock Slough and
- 15 Contra Costa PP No. 1. Under these alternatives, long-term average DOC concentration could
- 16 increase by up to 46%, relative to Existing Conditions. Thus, the DOC contributions from alternatives 17 (A. 0 at Eraphy Tragt Pack Slough and Contro Costa PD No. 1 (i.e. interior Data logations) are
- 6A-9 at Franks Tract, Rock Slough and Contra Costa PP No. 1 (i.e., interior Delta locations) are
  determined to contribute considerably to the adverse (significant) cumulative condition for DOC in
  the Delta. However, overall, modeling results for the south Delta pumps and thus the SWP/CVP
- export service area predict a long-term improvement in export service area water quality, primarily
   through a reduction in exports of water exceeding 4 mg/L. This is particularly true for Alternatives
- through a reduction in exports of water exceeding 4 mg/L. This is particularly true for Arternatives
   6A–9 where notable improvements to DOC levels at the south Delta pumps would occur. Hence,
   facilities operations and maintenance (CM1) for Alternatives 6A–9 would contribute substantially to
   adverse (significant) cumulative conditions in the interior Delta, but would improve cumulative DOC
- 25 conditions at the south Delta pumps and thus in the SWP/CVP Export Service Areas.
- 26 In addition, implementation of CM4 (tidal wetland habitat), CM5 (floodplain habitat), and CM10 27 (freshwater marsh habitat) would create substantial new localized sources of DOC to Delta waters, 28 and in some circumstances would substitute for existing sources related to replaced agriculture. In 29 addition, CM2 would create greater localized source loading of DOC to Delta waters, to the degree 30 that the Yolo Bypass is inundated more frequently and/or to a greater geographic extent under the 31 alternatives, relative to Existing Conditions. Depending on localized hydrodynamics and proximity 32 to municipal drinking water intakes, such restoration activities could contribute substantial 33 amounts of DOC to municipal raw water supplies. The potential for substantial increases in long-34 term average DOC concentrations related to the habitat restoration elements of CM4, CM5, and 35 CM10 could contribute to long-term water quality degradation with respect to DOC and, thus, 36 adversely affect the MUN beneficial use at various interior Delta locations. Hence, implementation of 37 CM2-CM21 would contribute substantially to the adverse (significant) cumulative condition for 38 DOC.

# 39 Alternatives 4A, 2D, and 5A

Similar to Alternatives 1A–5, facilities operations and maintenance for Alternatives 4A, 2D, and 5A
 would not contribute considerably to the adverse (significant) cumulative condition for DOC within
 Delta waters based on modeling results showing little effect of these alternatives on long-term
 average concentrations. However, there would not be expected to be substantial contributions of

- 1 DOC from habitat restoration areas under Alternatives 4A, 2D, and 5A, because the area to be
- 2 converted for new habitat would be small compared to areal extent of the Delta and existing habitat
- 3 areas and loading sources. As such, facilities operations and maintenance and Environmental
- 4 Commitments implemented under Alternatives 4A, 2D, and 5A would be minimal and are not
- 5 expected to considerably contribute to this adverse condition.

## 6 **Pesticides and Herbicides**

7 Pesticide and herbicide use within and upstream of the Delta are changing continuously.

- 8 Historically, when society has substituted one class of pesticide for another without a corresponding 9 change in patterns of use (i.e., substitution of organochlorines with organophosphates), incidence of
- 10 non-target toxicity or environmental harm has changed and perhaps been lessened, but has
- 11 remained nevertheless. While factors such as TMDLs and future development of more target specific 12 and less toxic pesticides will ultimately influence the future cumulative condition for pesticides,
- 13 forecasting whether these various efforts will ultimately be successful at resolving current pesticide
- 14 related impairments requires considerable speculation. As such it is conservatively assumed that
- 15 the cumulative condition will be adverse with respect to pesticides and herbicides in the Delta. The
- 16 greater source fraction of Sacramento River water on an annual average basis at the south Delta
- pumps under all action alternatives would be expected to result in the cumulative condition for
   pesticides and herbicides in the SWP/CVP Export Service Areas to not be adverse.

# 19 BDCP Alternatives

20 Alternatives 1A–5 are not expected to contribute considerably to the adverse (significant) 21 cumulative condition due to facilities operations and maintenance (CM1). However, implementation 22 of CM1 under Alternatives 6A–9 would result in long-term average San Joaquin River source water 23 fractions at Franks Tract, Rock Slough and Contra Costa PP No. 1 (interior Delta) increasing 24 considerably for some months such that the long-term risk of pesticide-related toxicity to aquatic 25 life could substantially increase at these locations. Additionally, the potential for increased incidence 26 of pesticide related toxicity could include pesticides such as chlorpyrifos and diazinon for which 27 existing Clean Water Act Section 303(d) listings exist for the Delta, and thus existing beneficial use 28 impairment could be made discernibly worse. In addition, implementation of CM13 (nonnative 29 aquatic vegetation control) under the BDCP alternatives would be expected to contribute 30 substantially to the adverse (significant) cumulative condition for pesticides and herbicides in the 31 Delta.

# 32 Alternatives 4A, 2D, and 5A

Alternatives 4A, 2D, and 5A are not expected to contribute considerably to the adverse (significant) cumulative condition due to facilities operations and maintenance, because the changes in the source water fractions of Sacramento River, San Joaquin River, and Delta agriculture water due to these alternatives would not be expected to be of sufficient magnitude to substantially alter the long-term risk of pesticide-related toxicity to aquatic life, nor adversely affect other beneficial uses of the Delta.

# 39 Selenium

- 40 The lower San Joaquin River and the western Delta are listed as impaired in accordance with Section
- 41 303(d) of the Clean Water Act for exceeding selenium water quality objectives or bioaccumulation in
- 42 biota. The San Joaquin River impairment is listed as extending from the Mud Slough confluence to

1 the Airport Way Bridge near Vernalis, a reach distance of about 43 river miles. Selenium occurs 2 naturally throughout the lower San Joaquin River watershed, with elevated concentrations of 3 selenium occurring in the shallow groundwater within the Grassland Watershed. Subsurface 4 agricultural drainage discharges from this area are the major source of selenium to the San Joaquin 5 River and Delta. Load allocations for agricultural subsurface drainage discharges from the Grassland 6 Drainage Area have been developed through completion of the lower San Joaquin River selenium 7 TMDL and the Grassland Bypass Project. The Grassland Bypass Project prevents discharge of 8 subsurface agricultural drainage water into wildlife refuges and wetlands. The Grassland Area 9 Farmers have been successful in meeting TMDL wasteload allocations and continue to utilize and 10 expand the San Joaquin River Water Quality Improvement Project. Moreover, the Grassland Area 11 Farmers continue to work closely with the Central Valley Water Board and U.S. Bureau of 12 Reclamation to further develop and improve their drainage solutions for the Grassland Drainage 13 Area. Despite these improvements in reducing selenium loading to the San Joaquin River and Delta, 14 it is anticipated that the cumulative condition for selenium in the lower San Joaquin River and Delta 15 will remain adverse.

While there have been improvements to selenium concentrations in San Francisco Bay, due in part
to the petroleum refineries implementing controls that have decreased selenium in their discharges,
the bay is currently CWA Section 303(d) listed as impaired for elevated selenium. TMDLs that will
be developed to address the impairment would be expected to contribute to some reduction in
selenium in the bay, including the North Bay, which is partially influenced by Delta outflow. Thus, it
is anticipated that the future cumulative condition would be no worse, and possibly better than,
existing conditions, but will remain adverse.

#### 23 BDCP Alternatives

24 Facilities operations and maintenance (CM1) of Alternatives 1A-5 would not be expected to 25 substantially alter the cumulative condition for selenium and selenium impairment in the Delta. 26 Modeled selenium concentrations in sturgeon in the western Delta, in the San Joaquin River at 27 Antioch and the Sacramento River at Mallard Island would increase under Alternatives 6A-9 by 17-28 42%, which may represent a measurable increase in the environment. These increases would 29 contribute to low toxicity benchmarks being exceeded on average, in all years, and to high toxicity 30 benchmarks being approached or exceeded during drought years. These increases would further 31 degrade water quality by measurable levels, on a long-term basis, for selenium and, thus, cause the 32 CWA Section 303(d)-listed impairment of beneficial uses to be made discernibly worse. These 33 potentially measurable increases would contribute substantially to the adverse (significant) 34 cumulative condition for selenium in the Delta. However, the greater Sacramento River flow fraction 35 at the south Delta pumps under all BDCP alternatives would be expected to result in reduced 36 selenium concentrations in the SWP/CVP Export Service Areas and thus would not contribute to the 37 adverse (significant) cumulative condition. Implementation of CM4 (tidal wetland habitat), CM5 38 (floodplain habitat), and CM10 (freshwater marsh habitat) could create conditions resulting in 39 increased flow residence time at the restored Delta locations, which could increase biotic exposure 40 to and uptake of selenium, potentially resulting in increased selenium bioaccumulation in fish 41 tissues. The potential for increased biotic exposure in and near these restored wetland habitats 42 would contribute substantially to the adverse (significant) cumulative condition for selenium in the 43 Delta. However, AMM27 Selenium Management, which affords for site-specific measures to reduce 44 effects, would be available to reduce BDCP-related effects associated with selenium.

#### 1 Alternatives 4A, 2D, and 5A

2 Facilities operations and maintenance of Alternatives 4A, 2D, and 5A would not be expected to 3 substantially alter the cumulative condition for selenium and selenium impairment in the Delta. 4 Modeling estimates indicate these alternatives would result in essentially no change in selenium 5 concentrations in water or most biota throughout the Delta, with no exceedances of benchmarks for 6 biological effects. Concentrations of selenium in sturgeon would exceed only the lower benchmark, 7 indicating a low potential for effects. Overall, these alternatives would not be expected to 8 substantially increase the frequency with which applicable benchmarks would be exceeded in the 9 Delta (there being only a small increase for sturgeon exceedance relative to the low benchmark for 10 sturgeon and no exceedance of the high benchmark) or substantially degrade the quality of water in 11 the Delta, with regard to selenium. The greater Sacramento River flow fraction at the south Delta 12 pumps under Alternatives 4A, 2D, and 5A would result in reduced selenium concentrations in the 13 SWP/CVP Export Service Areas and thus would not contribute to the adverse (significant) 14 cumulative condition.

15 While the implementation of Environmental Commitment 4: Tidal Natural Communities Restoration 16 would create shallow backwater areas that could result in local increased water residence times, the 17 extent of these areas would be minimal relative to the area of the Delta, and environmental changes 18 associated with their development are unlikely to be of magnitude that would measurably change 19 selenium concentrations in water or biota, relative to Existing Conditions. Further, although water 20 residence times associated with restoration could increase, they are not expected to increase 21 without bound, and selenium concentrations in the water column would not continue to build up 22 and be recycled in sediments and organisms as may be the case within a closed water system. 23 Further, proposed avoidance and minimization measures (AMMs) would require evaluating risks of 24 selenium exposure at a project level for each restoration area, minimizing to the extent practicable 25 potential risk of additional bioaccumulation, and monitoring selenium levels in fish and/or wildlife 26 to establish whether, or to what extent, additional bioaccumulation is occurring. See BDCP Appendix 27 3.C, Avoidance and Minimization Measures, for additional detail on AMM27. Because selenium 28 concentrations are not expected to build up in these areas and because AMM27 Selenium 29 Management, which affords for site-specific measures to reduce effects, would be available to reduce 30 effects associated with selenium, the restored habitats are not expected to contribute considerably 31 to the adverse (significant) cumulative condition.

Facilities operations and maintenance of Alternatives 4A, 2D, and 5A would not be expected to substantially alter the cumulative condition for the selenium impairment in the Delta or contribute considerably to the cumulative selenium condition in North Bay. Selenium concentrations in water in the Delta are not expected to change substantially under Alternatives 4A, 2D, and 5A, and thus these alternatives would not be expected to contribute considerable additional loading to the North Bay that would worsen the impairment.

*NEPA Effects:* The cumulative water quality conditions are considered to be adverse for bromide,
 chloride, electrical conductivity, mercury, *Microcystis* blooms, organic carbon, pesticides and
 herbicides, and selenium in areas of the Delta, and thus may adversely affect beneficial uses of the
 Delta such as domestic, agricultural, municipal and industrial water supply and recreation, aesthetic,
 and fish and wildlife resources.

#### 1 BDCP Alternatives

- 2 The implementation of the BDCP alternatives would contribute substantially to these adverse
- 3 (significant) cumulative water quality conditions. With respect to bromide, chloride, and electrical
- 4 conductivity, implementation of the BDCP alternatives would improve water quality conditions for
- these constituents at the Banks and Jones pumping plants in the south Delta and thus in the
   SWP/CVP Export Service Areas. Mitigation measures, conservation measures, and environmental
- Swr/CVP Export Service Areas. Mitigation measures, conservation measures, and environmental
   commitments have been developed to mitigate the contributions of the BDCP alternatives to the
- 8 adverse (significant) cumulative water quality conditions elsewhere in the Delta for bromide (WQ-
- 9 5), chloride (WQ-7), electrical conductivity (WQ-11), mercury (CM12), *Microcystis* blooms (WQ-32a
- and WQ-32b ), organic carbon (WQ-17 and WQ-18), pesticides and herbicides (WQ-21 and WQ-22)
- 11 and selenium (AMM27 Selenium Management).

# 12 Alternatives 4A, 2D, and 5A

13 The implementation of the water conveyance facilities operations and maintenance component of 14 Alternatives 4A, 2D, and 5A, including Mitigation Measure WQ-11 proposed for EC, would not 15 contribute considerably to adverse (significant) cumulative water quality conditions for these 16 constituents. With respect to chloride and EC, implementation of Alternatives 4A, 2D, and 5A would 17 improve water quality conditions for these constituents at the Banks and Jones pumping plants in 18 the south Delta and thus in the SWP/CVP Export Service Areas. The implementation of habitat 19 restoration Environmental Commitments could contribute considerably to the adverse (significant) 20 cumulative water quality condition for mercury. Environmental Commitment 12 would be 21 implemented to minimize conditions that promote the production of methylmercury.

*CEQA Conclusion*: Separate conclusions are provided for the BDCP alternatives and Alternatives 4A,
 2D, and 5A.

# 24 BDCP Alternatives

The cumulative Delta water quality conditions are anticipated to be significant for bromide, chloride,
 electrical conductivity, mercury, *Microcystis* blooms, organic carbon, pesticides and herbicides, and
 selenium.

- 28 The incremental effects of the BDCP alternatives would be cumulatively considerable with respect to 29 significant cumulative bromide, chloride, *Microcystis*, and electrical conductivity conditions at 30 various western and interior Delta locations. However, implementation of the BDCP alternatives 31 would not contribute considerably, and would, in fact, improve conditions for these constituents 32 (except *Microcystis*) at the Banks and Jones pumping plants in the south Delta and thus in the 33 SWP/CVP Export Service Areas. It cannot be determined whether the BDCP alternatives will result 34 in increased or decreased levels of microcystins in the mixture of source waters exported from
- 35 Banks and Jones pumping plants, relative to Existing Conditions.
- Implementation of WQ-5 may reduce impacts on bromide relative to municipal and industrial
   beneficial uses in Barker Slough, but it is not known whether actions to reduce this impact under the
   mitigation measures are feasible. Implementation of Mitigation Measures WQ-7a, WQ-7b, WQ-11a,
- 39 and WQ-11b may reduce impacts on chloride relative to municipal and industrial beneficial uses and
- 40 EC relative to agricultural beneficial uses in the western Delta, but it is not known whether actions
- 41 to reduce this impact under the mitigation measures are feasible. Implementation of Mitigation
- 42 measure WQ-11c may reduce potential impacts of EC on fish and wildlife beneficial uses in the
- 43 interior Delta, but it is not known whether actions to reduce this impact under the mitigation

measure are feasible. Thus, for these impacts, the contribution to the adverse (significant)
cumulative condition is expected to remain significant. Implementation of Mitigation Measures WQ7d and WQ-11d is expected to reduce the contribution of impacts on chloride and EC water quality
degradation in Suisun Marsh to a less-than-significant level. Implementation of WQ-32 may reduce
potential impacts on *Microcystis* in the Delta, but it is not known whether actions to reduce this
impact under the mitigation measure are feasible; thus, the contribution to the adverse (significant)
cumulative condition is expected to remain significant.

8 Regarding mercury and selenium, facilities operations and maintenance (CM1) would not be 9 expected to contribute considerably to the significant cumulative mercury and selenium conditions 10 in the Delta for Alternatives 1A–5, but would be expected to contribute to these conditions for 11 Alternatives 6A–9. Implementation of CM4, CM5, and CM10 would be expected to contribute 12 considerably to certain localized areas (i.e., near where the wetland restoration areas are planned) 13 within the Delta through the potential for increased mercury methylation and selenium 14 bioaccumulation in these restored wetland habitats. Although CM12 is designed to reduce these 15 effects for mercury, it is not known if these actions would be feasible and could effectively reduce 16 the incremental contribution to the adverse (significant) cumulative condition to a less-than-17 significant level. However, with implementation of AMM27 Selenium Management, which affords for 18 site-specific measures to reduce effects, the incremental effects of these CMs on selenium would not 19 be expected to be cumulatively considerable. Likewise, CM2 would create greater localized source 20 loading of methylmercury to Delta waters, to the degree that the Yolo Bypass would be inundated 21 more frequently and/or to a greater geographic extent under the alternatives, relative to Existing 22 Conditiosn. Conversely, CM2 is not expected to contribute considerably to future Delta selenium 23 levels and thus would not be expected to affect future bioaccumulation of selenium in Delta fish 24 tissues.

25 For organic carbon, implementation of facilities operations and maintenance (CM1) for Alternatives 26 6A-9 would contribute considerably to the significant cumulative organic carbon condition in the 27 Delta, but Alternatives 1A–C, 2A–C, 3, 4 and 5 would not contribute considerably to this cumulative 28 condition. Conservation Measures 4, 5, and 10, through the ability of these new wetlands to load 29 additional organic carbon to Delta waters, would contribute considerably to the significant adverse 30 (significant) cumulative organic carbon condition in the Delta. In addition, CM2 would create greater 31 localized source loading of DOC to Delta waters for all BDCP alternatives, to the degree that the Yolo 32 Bypass would be inundated more frequently and/or to a greater geographic extent under the 33 alternatives, relative to Existing Conditions. Implementation of Mitigation Measure WQ-17 and WQ-34 18 may reduce these contributions, but it is unknown whether these actions would be feasible and 35 would effectively reduce the incremental contribution to the adverse (significant) cumulative 36 condition to a less-than-significant level. These cumulative effects are not expected to extend to the 37 south Delta pumps or the SWP/CVP Export Service Areas.

38 Implementation of facilities operations and maintenance (CM1) for Alternatives 6A–9 would 39 contribute considerably to the adverse (significant) cumulative pesticide and herbicide condition in 40 the Delta, but Alternatives 1A–5 would not contribute considerably to this significant cumulative 41 condition. Also, implementation of CM13 (nonnative aquatic vegetation control) is the only 42 conservation measure identified that would contribute considerably to the cumulative pesticide and 43 herbicide condition in the Delta. However, with implementation of Mitigation Measure WQ-22, the 44 contribution to the cumulative condition of CM13 is expected to be less than significant. The 45 cumulative effects for pesticides and herbicides are not expected to extend to the SWP/CVP Export 46 Service Areas due to the increases in Sacramento River source fraction at Banks and Jones pumping

- plants under all BDCP alternatives and its generally lower levels of pesticides relative to the San
   Joaquin River source water.
- 3 Alternatives 4A, 2D, and 5A

4 The incremental effects of the water conveyance facilities operations and maintenance component

- 5 of Alternatives 4A, 2D, and 5A, including Mitigation Measure WQ-11 proposed for EC, would not be
- expected to be cumulatively considerable for chloride and EC conditions in the Delta.
  Implementation of Alternatives 4A, 2D, and 5A would, in fact, improve conditions for these
- 8 constituents at the Banks and Jones pumping plants in the south Delta and thus in the SWP/CVP
- 9 Export Service Areas.
- Facilities operations and maintenance under Alternatives 4A, 2D, and 5A would not be expected to
   contribute considerably to the significant cumulative *Microcystis* condition in the Delta through
   increased residence times in the Delta during the summer period. Similarly, Environmental
   Commitments are not expected to contribute to this significant cumulative condition, because the
   area of restoration would be so small as to have no net effect on through-Delta residence time.
- 15 Facilities operations and maintenance would not be expected to contribute considerably to the 16 significant cumulative mercury and selenium conditions in the Delta. Implementation of habitat 17 restoration Environmental Commitments could contribute considerably to the significant 18 cumulative mercury condition at certain localized areas within the Delta (i.e., near where the 19 wetland restoration areas are planned) through the potential for increased mercury methylation in 20 these restored wetland habitats. Although Environmental Commitment 12 is designed to reduce 21 these effects for mercury, it is not known if these actions would be feasible and could effectively 22 reduce the incremental contribution to the adverse (significant) cumulative condition to a less-than-23 significant level. With implementation of AMM27 Selenium Management, which affords for site-24 specific measures to reduce effects, the incremental effects of habitat restoration on selenium would 25 not be expected to be cumulatively considerable.
- Implementation of facilities operations and maintenance for Alternatives 4A, 2D, and 5A would not
   contribute considerably to the significant cumulative organic carbon condition in the Delta. Habitat
   restoration Environmental Commitments would potentially load additional organic carbon to Delta
   waters, but contributions are not expected to be cumulatively considerable, because the land area
   proposed for restoration would be relatively small compared to existing land area and sources of
   DOC as to not have an effect on DOC concentrations.
- 32 Implementation of facilities operations and maintenance for Alternatives 4A, 2D, and 5A would not 33 contribute considerably to the adverse (significant) cumulative pesticide and herbicide condition in 34 the Delta, because the changes in the source water fractions of Sacramento River, San Joaquin River, 35 and Delta agriculture water, due to the alternatives, would not be expected to be of sufficient 36 magnitude to substantially alter the long-term risk of pesticide-related toxicity to aquatic life, nor 37 adversely affect other beneficial uses of the Delta. Further, the Environmental Commitments would 38 not involve actions that would contribute to additional pesticide loading, and thus would not 39 contribute considerably to the significant cumulative pesticide condition in the Delta.

## 1 Mitigation Measures

#### 2 BDCP Alternatives

The following conservation measure mitigation measures, and environmental commitment have
been developed to mitigate the contributions of the BDCP alternatives to the adverse (significant)
cumulative water quality conditions described above for bromide (Mitigation Measure WQ-5),
chloride (Mitigation Measure WQ-7), electrical conductivity (Mitigation Measures WQ-11a, 11b, 11c,
and 11d), mercury (CM12), organic carbon (Mitigation Measures WQ-17 and WQ-18), pesticides and

- 8 herbicides (Mitigation Measure WQ-22) and selenium (*AMM27 Selenium Management*). As noted for
- 9 the BDCP alternatives in Section 8.3.3, it is expected that the impacts on these constituents would
- 10 remain significant and unavoidable with mitigation.
- 11 Alternatives 4A, 2D, and 5A

12 The following mitigation measures and Environmental Commitment have been developed to 13 mitigate the contributions of Alternatives 4A, 2D, and 5A to the adverse (significant) cumulative

- 14 water quality conditions described above for electrical conductivity (Mitigation Measures WQ-11e
- 15 and 11f) and mercury (Environmental Commitment 12). As noted for these alternatives in Section
- 16 8.3.4, it is expected that the impacts on mercury would remain significant and unavoidable with
- 17 mitigation; however, impacts on EC would be reduced to a less-than-significant level.

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