## SHR-69

# What caused the Sacramento River fall Chinook stock collapse?

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## **1 Executive summary**

In April 2008, in response to the sudden collapse of Sacramento River fall Chi-2 nook salmon (SRFC) and the poor status of many west coast coho salmon popula-3 tions, the Pacific Fishery Management Council (PFMC) adopted the most restric-4 tive salmon fisheries in the history of the west coast of the U.S. The regulations 5 included a complete closure of commercial and recreational Chinook salmon fish-6 eries south of Cape Falcon, Oregon. Spawning escapement of SRFC in 2007 is es-7 timated to have been 88,000, well below the PFMC's escapement conservation goal 8 of 122,000-180,000 for the first time since the early 1990s. The situation was even 9 more dire in 2008, when 66,000 spawners are estimated to have returned to natural 10 areas and hatcheries. For the SRFC stock, which is an aggregate of hatchery and 11 natural production, many factors have been suggested as potential causes of the poor 12 escapements, including freshwater withdrawals (including pumping of water from 13 the Sacramento-San Joaquin delta), unusual hatchery events, pollution, elimination 14 15 of net-pen acclimatization facilities coincident with one of the two failed brood years, and large-scale bridge construction during the smolt outmigration (CDFG, 16 2008). In this report we review possible causes for the decline in SRFC for which 17 reliable data were available. 18

Our investigation was guided by a conceptual model of the life history of fall 19 Chinook salmon in the wild and in the hatchery. Our approach was to identify where 20 and when in the life cycle abundance became anomalously low, and where and when 21 poor environmental conditions occurred due to natural or human-induced causes. 22 The likely cause of the SRFC collapse lies at the intersection of an unusually large 23 drop in abundance and poor environmental conditions. Using this framework, all of 24 the evidence that we could find points to ocean conditions as being the proximate 25 cause of the poor performance of the 2004 and 2005 broods of SRFC. We recognize, 26 however, that the rapid and likely temporary deterioration in ocean conditions is 27 acting on top of a long-term, steady degradation of the freshwater and estuarine 28 environment. 29

The evidence pointed to ocean conditions as the proximate cause because con-30 ditions in freshwater were not unusual, and a measure of abundance at the entrance 31 to the estuary showed that, up until that point, these broods were at or near normal 32 levels of abundance. At some time and place between this point and recruitment to 33 the fishery at age two, unusually large fractions of these broods perished. A broad 34 body of evidence suggests that anomalous conditions in the coastal ocean in 2005 35 and 2006 resulted in unusually poor survival of the 2004 and 2005 broods of SRFC. 36 Both broods entered the ocean during periods of weak upwelling, warm sea surface 37 temperatures, and low densities of prey items. Individuals from the 2004 brood 38 sampled in the Gulf of the Farallones were in poor physical condition, indicating 39 that feeding conditions were poor in the spring of 2005 (unfortunately, comparable 40 data do not exist for the 2005 brood). Pelagic seabirds in this region with diets sim-41 42 ilar to juvenile Chinook salmon also experienced very poor reproduction in these years. In addition, the cessation of net-pen acclimatization in the estuary in 2006 43 may have contributed to the especially poor estuarine and marine survival of the 44

45 2005 brood.

Fishery management also played a role in the low escapement of 2007. The 46 PFMC (2007) forecast an escapement of 265,000 SRFC adults in 2007 based on 47 the escapement of 14,500 Central Valley Chinook salmon jacks in 2006. The real-48 ized escapement of SRFC adults was 87,900. The large discrepancy between the 49 50 forecast and realized abundance was due to a bias in the forecast model that has since been corrected. Had the pre-season ocean abundance forecast been more ac-51 curate and fishing opportunity further constrained by management regulation, the 52 SRFC escapement goal could have been met in 2007. Thus, fishery management, 53 while not the cause of the 2004 brood weak year-class strength, contributed to the 54 failure to achieve the SRFC escapement goal in 2007. 55

The long-standing and ongoing degradation of freshwater and estuarine habitats 56 and the subsequent heavy reliance on hatchery production were also likely contrib-57 utors to the collapse of the stock. Degradation and simplification of freshwater 58 and estuary habitats over a century and a half of development have changed the 59 Central Valley Chinook salmon complex from a highly diverse collection of nu-60 merous wild populations to one dominated by fall Chinook salmon from four large 61 hatcheries. Naturally-spawning populations of fall Chinook salmon are now ge-62 netically homogeneous in the Central Valley, and their population dynamics have 63 been synchronous over the past few decades. In contrast, some remnant populations 64 of late-fall, winter and spring Chinook salmon have not been as strongly affected 65 by recent changes in ocean conditions, illustrating that life-history diversity can 66 buffer environmental variation. The situation is analogous to managing a financial 67 portfolio: a well-diversified portfolio will be buffeted less by fluctuating market 68 conditions than one concentrated on just a few stocks; the SRFC seems to be quite 69 concentrated indeed. 70

Climate variability plays an important role in the inter-annual variation in abun-71 dance of Pacific salmon, including SRFC. We have observed a trend of increasing 72 variability over the past several decades in climate indices related to salmon sur-73 vival. This is a coast-wide pattern, but may be particularly important in California, 74 where salmon are near the southern end of their range. These more extreme climate 75 fluctuations put additional strain on salmon populations that are at low abundance 76 and have little life-history or habitat diversity. If the trend of increasing climate 77 variability continues, then we can expect to see more extreme variation in the abun-78 dance of SRFC and salmon stocks coast wide. 79

In conclusion, the development of the Sacramento-San Joaquin watershed has 80 greatly simplified and truncated the once-diverse habitats that historically supported 81 a highly diverse assemblage of populations. The life history diversity of this histor-82 ical assemblage would have buffered the overall abundance of Chinook salmon in 83 the Central Valley under varying climate conditions. We are now left with a fish-84 ery that is supported largely by four hatcheries that produce mostly fall Chinook 85 salmon. Because the survival of fall Chinook salmon hatchery release groups is 86 highly correlated among nearby hatcheries, and highly variable among years, we 87 can expect to see more booms and busts in this fishery in the future in response 88 to variation in the ocean environment. Simply increasing the production of fall 89

Chinook salmon from hatcheries as they are currently operated may aggravate this
 situation by further concentrating production in time and space. Rather, the key to
 reducing variation in production is increasing the diversity of SRFC.

There are few direct actions available to the PFMC to improve this situation, 93 but there are actions the PFMC can support that would lead to increased diversity 94 of SRFC and increased stability. Mid-term solutions include continued advocacy 95 for more fish-friendly water management and the examination of hatchery prac-96 tices to improve the survival of hatchery releases while reducing adverse interac-97 tions with natural fish. In the longer-term, increased habitat quantity, quality, and 98 diversity, and modified hatchery practices could allow life history diversity to in-99 crease in SRFC. Increased diversity in SRFC life histories should lead to increased 100 stability and resilience in a dynamic, changing environment. Using an ecosystem-101 based management and ecological risk assessment framework to engage the many 102 agencies and stakeholder groups with interests in the ecosystems supporting SRFC 103 would aid implementation of these solutions. 104

## **105 2 Introduction**

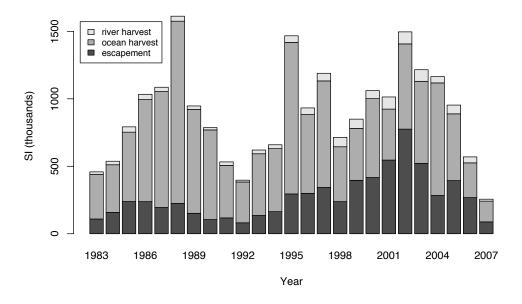
In April 2008 the Pacific Fishery Management Council (PFMC) adopted the most 106 restrictive salmon fisheries in the history of the west coast of the U.S., in response to 107 the sudden collapse of Sacramento River fall Chinook (SRFC) salmon and the poor 108 status of many west coast coho salmon populations. The PFMC adopted a com-109 plete closure of commercial and recreational Chinook fisheries south of Cape Fal-110 con, Oregon, allowing only for a mark-selective hatchery coho recreational fishery 111 of 9,000 fish from Cape Falcon, Oregon, to the Oregon/California border. Salmon 112 fisheries off California and Oregon have historically been robust, with seasons span-113 ning May through October and catches averaging over 800,000 Chinook per year 114 from 2000 to 2005. The negative economic impact of the closure was so drastic 115 that west coast Governors asked for \$290 million in disaster relief, and the U.S. 116 Congress appropriated \$170 million. 117

Escapement of several west coast Chinook and coho salmon stocks was lower 118 than expected in 2007 (PFMC, 2009), and low jack escapement in 2007 for some 119 stocks suggested that 2008 would be at least as bad (PFMC, 2008). The most 120 prominent example is SRFC salmon, for which spawning escapement in 2007 is 121 estimated to have been 88,000, well below the escapement conservation goal of 122 the PFMC (122,000–180,000 fish) for the first time since the early 1990s (Fig. 1). 123 While the 2007 escapement represents a continuing decline since the recent peak 124 escapement of 725,000 spawners in 2002, average escapement since 1983 has been 125 about 248,000. The previous record low escapement, observed in 1992, is believed 126 to have been due to a combination of drought conditions, overfishing, and poor 127 ocean conditions (SRFCRT, 1994). Although conditions have been wetter than av-128 erage over the 2000-2005 period, the spawning escapement of jacks in 2007 was 129 the lowest on record, significantly lower than the 2006 jack escapement (the second 130 lowest on record), and the preseason projection of 2008 adult spawner escapement 131 was only  $59,000^{1}$  despite the complete closure of coastal and freshwater Chinook 132 fisheries. 133

Low escapement has also been documented for coastal coho salmon during this same time frame. For California, coho salmon escapement in 2007 averaged 27% of parent stock abundance in 2004, with a range from 0% (Redwood Creek) to 68% (Shasta River). In Oregon, spawner estimates for the Oregon Coast natural (OCN) coho salmon were 30% of parental spawner abundance. These returns are the lowest since 1999, and are near the low abundances of the 1990s. Columbia River coho and Chinook stocks experienced mixed escapement in 2007 and 2008.

For coho salmon in 2007 there was a clear north-south gradient, with escapement improving to the north. California and Oregon coastal escapement was down sharply, while Columbia River hatchery coho were down only slightly (PFMC, 2009). Washington coastal coho escapement was similar to 2006. Even within the OCN region, there was a clear north-south pattern, with the north coast region (predominantly Nehalem River and Tillamook Bay populations) returning at 46%

<sup>&</sup>lt;sup>1</sup>Preliminary postseason estimate for 2008 SRFC adult escapement is 66,000.



**Figure 1:** Sacramento River fall Chinook escapement, ocean harvest, and river harvest, 1983–2007. The sum of these components is the Sacramento Index (SI). From O'Farrell et al. (2009).

of parental abundance while the mid-south coast region (predominantly Coos and
Coquille populations) returned at only 14% of parental abundance. The Rogue
River population was only 21% of parental abundance. Low 2007 jack escapement
for these three stocks in particular suggests a continued low abundance in 2008.
In addition, Columbia River coho salmon jack escapement in 2007 was also near
record lows.

There have been exceptions to these patterns of decline. Klamath River fall 153 Chinook experienced a very strong 2004 brood, despite parent spawners being well 154 below the estimated level necessary for maximum production. Columbia River 155 spring Chinook production from the 2004 and 2005 broods will be at historically 156 high levels, according to age-class escapement to date. The 2008 forecasts for 157 Columbia River fall Chinook "tule" stocks are significantly more optimistic than 158 for 2007. Curiously, Sacramento River late-fall Chinook escapement has declined 159 only modestly since 2002, while the SRFC in the same river basin fell to record low 160 levels. 161

What caused the observed general pattern of low salmon escapement? For the 162 SRFC stock, which is an aggregate of hatchery and natural production (but prob-163 ably dominated by hatchery production (Barnett-Johnson et al., 2007)), freshwater 164 withdrawals (including pumping of water from the Sacramento-San Joaquin Delta), 165 unusual hatchery events, pollution, elimination of net-pen acclimatization facilities 166 coincident with one of the two failed brood years, and large-scale bridge construc-167 tion during the smolt outmigration along with many other possibilities have been 168 suggested as prime candidates causing the poor escapement (CDFG, 2008). 169

When investigating the possible causes for the decline of SRFC, we need to rec-170 ognize that salmon exhibit complex life histories, with potential influences on their 171 survival at a variety of life stages in freshwater, estuarine and marine habitats. Thus, 172 salmon typically have high variation in adult escapement, which may be explained 173 by a variety of anthropogenic and natural environmental factors. Also, environ-174 mental change affects salmon in different ways at different time scales. In the short 175 term, the dynamics of salmon populations reflect the effects of environmental vari-176 ation, e.g., high freshwater flows during the outmigration period might increase 177 juvenile survival and enhance recruitment to the fishery. On longer time scales, 178 the cumulative effects of habitat degradation constrain the diversity and capacity of 179 habitats, extirpating some populations and reducing the diversity and productivity 180 of surviving populations (Bottom et al., 2005b). This problem is especially acute in 181 the Sacramento-San Joaquin basin, where the effects of land and water development 182 have extirpated many populations of spring-, winter- and late-fall-run Chinook and 183 reduced the diversity and productivity of fall Chinook populations (Myers et al., 184 1998; Good et al., 2005; Lindley et al., 2007). 185

Focusing on the recent variation in salmon escapement, the coherence of variations in salmon productivity over broad geographic areas suggests that the patterns are caused by regional environmental variation. This could include such events as widespread drought or floods affecting hydrologic conditions (e.g., river flow and temperature), or regional variation in ocean conditions (e.g., temperature, upwelling, prey and predator abundance). Variations in ocean climate have been in-

creasingly recognized as an important cause of variability in the landings, abun-192 dance, and productivity of salmon (e.g., Hare and Francis (1995); Mantua et al. 193 (1997); Beamish et al. (1999); Hobday and Boehlert (2001); Botsford and Lawrence 194 (2002); Mueter et al. (2002); Pyper et al. (2002)). The Pacific Ocean has many 195 modes of variation in sea surface temperature, mixed layer depth, and the strength 196 and position of winds and currents, including the El Niño-Southern Oscillation, the 197 Pacific Decadal Oscillation and the Northern Oscillation. The broad variation in 198 physical conditions creates corresponding variation in the pelagic food webs upon 199 which juvenile salmon depend, which in turn creates similar variation in the popula-200 tion dynamics of salmon across the north Pacific. Because ocean climate is strongly 201 coupled to the atmosphere, ocean climate variation is also related to terrestrial cli-202 mate variation (especially precipitation). It can therefore be quite difficult to tease 203 apart the roles of terrestrial and ocean climate in driving variation in the survival 204 and productivity of salmon (Lawson et al., 2004). 205

In this report we review possible causes for the decline in SRFC, limiting our 206 analysis to those potential causes for which there are reliable data to evaluate. First, 207 we analyze the performance of the 2004, 2005 and 2006 broods of SRFC and look 208 for corresponding conditions and events in their freshwater, estuarine and marine 209 environments. Then we discuss the impact of long-term degradation in freshwater 210 and estuarine habitats and the effects of hatchery practices on the biodiversity of 211 Chinook in the Central Valley, and how reduced biodiversity may be making Chi-212 nook fisheries more susceptible to variations in ocean and terrestrial climate. We 213 end the report with recommendations for future monitoring, research, and conser-214 vation actions. The appendix answers each of the more than 40 questions posed to 215 the committee and provides summaries of most of the data used in the main report 216 (CDFG, 2008). 217

## **3** Analysis of recent broods

#### **3.1** Review of the life history of SRFC

Naturally spawning SRFC return to the spawning grounds in the fall and lay their 220 eggs in the low elevation areas of the Sacramento River and its tributaries (Fig. 2). 221 Eggs incubate for a month or more in the fall or winter, and fry emerge and rear 222 throughout the rivers, tributaries and the Delta in the late winter and spring. In May 223 or June, the juveniles are ready for life in the ocean, and migrate into the estuary 224 (Suisun Bay to San Francisco Bay) and on to the Gulf of the Farallones. Emigra-225 tion from freshwater is complete by the end of June, and juveniles migrate rapidly 226 through the estuary (MacFarlane and Norton, 2002). While information specific to 227 the distribution of SRFC during early ocean residence is mostly lacking, fall Chi-228 nook in Oregon and Washington reside very near shore (even within the surf zone) 229 and near their natal river for some time after ocean entry, before moving away 230 from the natal river mouth and further from shore (Brodeur et al., 2004). SRFC 231 are encountered in ocean salmon fisheries in coastal waters mainly between cen-232

tral California and northern Oregon (O'Farrell et al., 2009; Weitkamp, In review),
with highest abundances around San Francisco. Most SRFC return to freshwater to
spawn after two or three years of feeding in the ocean.

A large portion of the SRFC contributing to ocean fisheries is raised in hatcheries 236 (Barnett-Johnson et al., 2007), including Coleman National Fish Hatchery (CNFH) 237 on Battle Creek, Feather River Hatchery (FRH), Nimbus Hatchery on the Amer-238 ican River, and the Mokelumne River Hatchery. Hatcheries collect fish that as-239 cend hatchery weirs, breed them, and raise progeny to the smolt stage. The state 240 hatcheries transport >90% of their production to the estuary in trucks, where some 241 smolts usually are acclimatized briefly in net pens and others released directly into 242 the estuary; Coleman National Fish Hatchery (CNFH) usually releases its produc-243 tion directly into Battle Creek. 244

### 245 **3.2** Available data

A large number of datasets are potentially relevant to the investigation at hand.
These are summarized in Table 1.

### **3.3** Conceptual approach

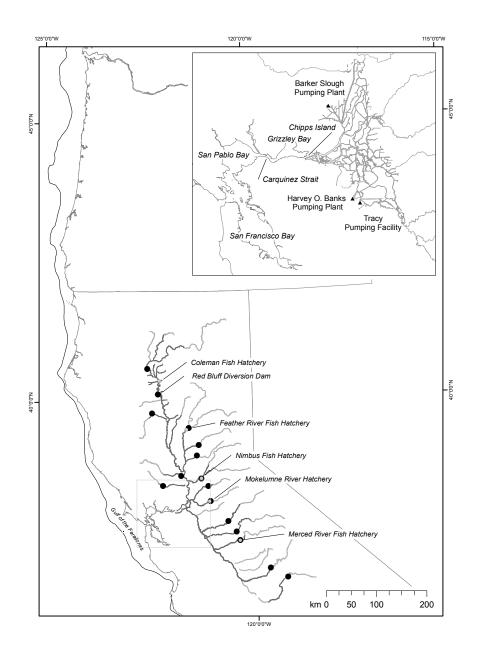
The poor landings and escapement of Chinook in 2007 and the record low escape-249 ment in 2008 suggests that something unusual happened to the SRFC 2004 and 250 2005 broods, and more than forty possible causes for the decline were evaluated 251 by the committee. Poor survival of a cohort can result from poor survival at one or 252 more stages in the life cycle. Life cycle stages occur at certain times and places, and 253 an examination of possible causes of poor survival should account for the temporal 254 and spatial distribution of these life stages. It is helpful to consider a conceptual 255 model of a cohort of fall-run Chinook that illustrates how various anthropogenic 256 and natural factors affect the cohort (Fig. 3). The field of candidate causes can be 257 narrowed by looking at where in the life cycle the abundance of the cohort became 258 unusually low, and by looking at which of the causal factors were at unusual levels 259 for these broods. The most likely causes of the decline will be those at unusual 260 levels at a time and place consistent with the unusual change in abundance. 261

In this report, we trace through the life cycle of each cohort, starting with the 262 parents of the cohort and ending with the return of the adults. Coverage of life stages 263 and possible causes for the decline varies in depth, partly due to differences in the 264 information available and partly to the committee's belief in the likelihood that 265 particular life stages and causal mechanisms are implicated in the collapse. Each 266 potential factors identified by CDFG (2008) is, however, addressed individually in 267 the Appendix. Before we delve into the details of each cohort, it is worthwhile to 268 list some especially pertinent observations relative to the 2004 and 2005 broods: 269

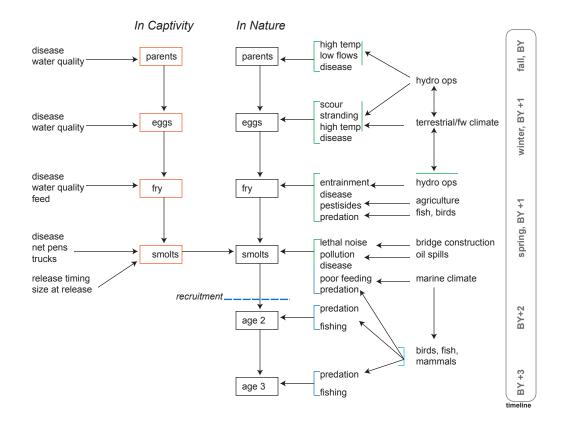
• Near-average numbers of fall Chinook juveniles were captured at Chipps Island

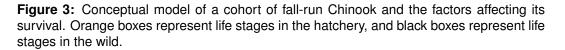
Data type	Period	Source
Time series of ocean harvest, river harvest and es- capement	1983-2007	PFMC
Coded wire tag recoveries in fisheries and hatcheries	1983-2007	PSMFC
Fishing effort	1983-2007	PSMFC
Bycatch of Chinook in trawl fisheries	1994-2007	NMFS
Hatchery releases and operations	varies	CDFG, USFWS
Catches of juvenile salmon in survey trawls near Chipps Island	1977-2008	USFWS
Recovery of juvenile salmon in fish salvage oper- ations at water export facilities	1997-2007	DWR
Time series of river conditions (discharge, tem- perature, turbidity) at various points in the basin	1990-2007	USGS, DWR
Time series of hydrosystem operations (diversions and exports)	1955-2007	DWR, USBR
Abundance of striped bass	1990-2007	CDFG
Abundance of pelagic fish in Delta	1993-2007	CDFG
Satellite-based observations of ocean conditions (sea surface temperature, winds, phytoplankton biomass)	various	NOAA, NASA
Observations of estuary conditions (salinity, temperature, Chl, dissolved $O_2$ )	1990-2007	USGS
Zoolankton abundance in the estuary	1990-2007	W. Kimmerer SFSU
Ship-based observations of physical and biologi- cal conditions in the ocean (abundance of salmon prey items, mixed layer depth)	1983-2007	NOAA
Ocean winds and upwelling	1967-2008	NMFS
Abundance of marine mammals	varies	NMFS
Abundance of groundfish	1970-2005	NMFS
Abundance of salmon prey items	1983-2005	NMFS
Condition factor of juvenile Chinook in estuary and coastal ocean	1998-2005	NOAA
Seabird nesting success	1971-2005	PRBO

Table 1: Summary of data sources used in this report.



**Figure 2:** Map of the Sacramento River basin and adjacent coastal ocean. Inset shows the Delta and bays. Black dots denote the location of impassable dams; black triangle denote the location of major water export facilities in the Delta. The contour line indicates approximately the edge of the continental shelf.





- Near-average numbers of SRFC smolts were released from state and federal hatcheries
- Hydrologic conditions in the river and estuary were not unusual during the juvenile rearing and outmigration periods (in particular, drought conditions were not in effect)
- Although water exports reaches record levels in 2005 and 2006, these levels were not reached until June and July, a period of time which followed outmigration of the vast majority of fall Chinook salmon smolts from the Sacramento system
- Survival of Feather River fall Chinook from release into the estuary to recruitment to fisheries at age two was extremely poor
- Physical and biological conditions in the ocean appeared to be unusually poor
   for juvenile Chinook in the spring of 2005 and 2006
- Returns of Chinook and coho salmon to many other basins in California, Oregon and Washington were also low in 2007 and 2008.

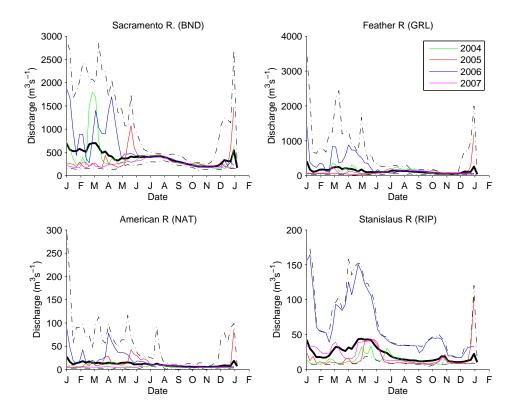
From these facts, we infer that unfavorable conditions during the early marine 287 life of the 2004 and 2005 broods is likely the cause of the stock collapse. Fresh-288 water factors do not appear to be implicated directly because of the near average 289 abundance of smolts at Chipps Island and because tagged fish released into the es-290 tuary had low survival to age two. Marine factors are further implicated by poor 291 returns of coho and Chinook in other west coast river basins and numerous obser-292 vations of anomalous conditions in the California Current ecosystem, especially 293 nesting failure of seabirds that have a diet and distribution similar to that of juvenile 294 salmon. 295

In the remainder of this section, we follow each brood through its lifecycle, bringing relatively more detail to the assessment of ocean conditions during the early marine phase of the broods. While we are confident that ocean conditions are the proximate cause of the poor performance of the 2004 and 2005 broods, human activities in the freshwater environment have played an important role in creating a stock that is vulnerable to episodic crashes; we develop this argument in section 4.

## 302 **3.4 Brood year 2004**

#### 303 **3.4.1** Parents

The possible influences on the 2004 brood of fall-run Chinook began in 2004, with the maturation, upstream migration and spawning of the brood's parents. Most significantly, 203,000 adult fall Chinook returned to spawn in the Sacramento River and its tributaries in 2004, slightly more than the 1970-2007 mean of 195,000; escapement to the Sacramento basin hatcheries totaled 80,000 adults (PFMC, 2009). In September and October of 2004, water temperatures were elevated by about



**Figure 4:** Discharge in regulated reaches of the Sacramento River, Feather River, American River and Stanislaus River in 2004-2007. Heavy black line is the weekly average discharge over the period of record for the stream gage (indicated in parentheses in the plot titles); dashed black lines indicate weekly maximum and minimum discharges. Data from the California Data Exchange Center, http://cdec.water.ca.gov.

1°C above average at Red Bluff, but remained below 15.5°C. Temperatures inhibit-310 ing the migration of adult Chinook are significantly higher than this (McCullough, 311 1999). Flows were near normal through the fall and early winter (Fig. 4). Es-312 capement to the hatcheries was near record highs, and no significant changes to 313 broodstock selection or spawning protocols occurred. Carcass surveys on the Sacra-314 mento River showed very low levels of pre-spawning mortality in 2004 (D. Killam, 315 CDFG, unpublished data). It therefore appears that factors influencing the parents 316 of the 2004 brood were not the cause of the poor performance of that brood. 317

#### 318 3.4.2 Eggs

The naturally-spawned portion of the 2004 brood spent the egg phase in the gravel from October 2004 through March 2005 (Vogel and Marine, 1991). Water temperatures at Red Bluff were within the optimal range for egg incubation for most of this period, with the exception of early October. Flows were below average throughout the incubation period, but mostly above the minimum flow levels observed for the last 20 years or so. It is therefore unlikely that the eggs suffered scouring flows; we have no information about redd dewatering, although flows below the major dams <sup>326</sup> are regulated to prevent significant redd dewatering.

In the hatcheries, no unusual events were noted during the incubation of the eggs of the 2004 brood. Chemical treatments of the eggs were not changed for the 2004 brood.

#### **330** 3.4.3 Fry, parr and smolts

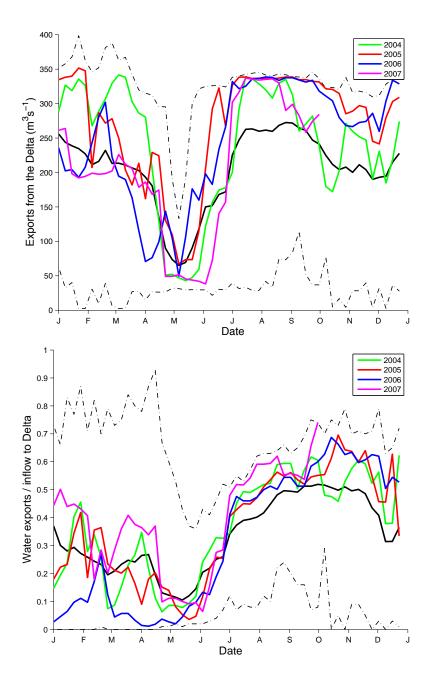
As noted above, flows in early 2005 were relatively low until May, when conditions 331 turned wet and flows rose to above-normal levels (Fig. 4). Higher spring flows 332 are associated with higher survival of juvenile salmon (Newman and Rice, 2002). 333 Water temperature at Red Bluff was above the 1990-2007 average for much of the 334 winter and spring, but below temperatures associated with lower survival of juvenile 335 life stages (McCullough, 1999). In 2005, the volume of water pumped from the 336 Delta reached record levels in January before falling to near-average levels in the 337 spring, then rising again to near-record levels in the summer and fall (Fig. 5,top), but 338 only after the migration of fall Chinook smolts was nearly complete (Fig. 8). Water 339 diversions, in terms of the export:inflow ratio (E/I), fluctuated around the average 340 throughout the winter and spring (Fig. 5, bottom). Statistical analysis of coded-341 wire-tagged releases of Chinook to the Delta have shown that survival declines 342 with increasing exports and increasing E/I at time of release (Kjelson and Brandes, 343 1989; Newman and Rice, 2002). 344

Releases of Chinook smolts were at typical levels for the 2004 brood, with a high proportion released into the bay, and of these, a not-unusual portion acclimatized in net pens prior to release (Fig. 6). No significant disease outbreaks or other problems with the releases were noted.

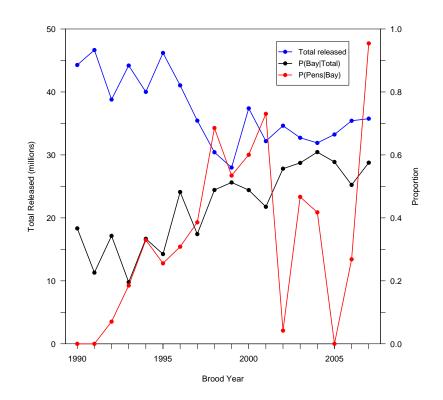
Systematic trawl sampling near Chipps Island provides an especially useful 349 dataset for assessing the strength of a brood as it enters the estuary<sup>2</sup>. The US-350 FWS typically conducts twenty-minute mid-water trawls, 10 times per day, 5 days 351 a week. An index of abundance can be formed by dividing the total catch per day by 352 the total volume swept by the trawl gear. Fig. 7 shows the mean annual CPUE from 353 1976 to 2007; CPUE in 2005 was slightly above average. The timing of catches 354 of juvenile fall Chinook at Chipps Island was not unusual in 2005 (Fig. 8). Had 355 the survival of the 2004 brood been unusually poor in freshwater, catches at Chipps 356 Island should have been much lower than average, since by reaching that location, 357 fish have survived almost all of the freshwater phase of their juvenile life. 358

There are two reasons, however, that apparently normal catches at Chipps Island could mask negative impacts that occurred in freshwater. One possibility is that catches were normal because the capture efficiency of the trawl was much higher than usual. The capture efficiency of the trawl, as estimated by the recovery rate of coded-wire-tagged Chinook, is variable among years, but the recovery rate of Chinook released at Ryde in 2005 was about average (P. Brandes, USFWS, unpublished data). This suggests that the actual abundance of fall Chinook passing

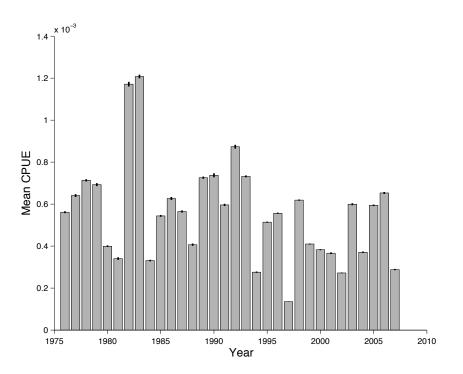
<sup>&</sup>lt;sup>2</sup>Catches at Chipps Island include naturally-produced fish and CNFH hatchery fish released at Battle Creek; almost all fish from the state hatcheries are released downstream of Chipps Island.



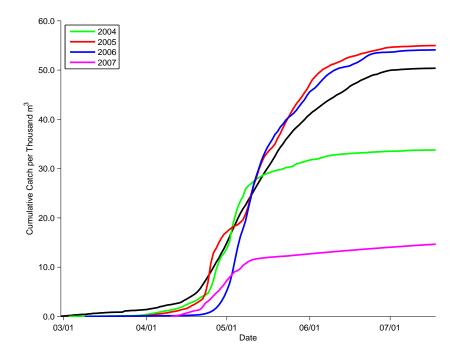
**Figure 5:** Weekly average export of freshwater from the Delta (upper panel) and the ratio of exports to inflows (bottom panel). Heavy black line is the weekly average discharge over the 1955-2007 period; dashed black lines indicate maximum and minimum weekly average discharges. Exports, as both rate and proportion, were higher than average in all years in the summer and fall, but near average during the spring, when fall Chinook are migrating through the Delta. Flow estimates from the DAYFLOW model (http://www.iep.ca.gov/dayflow/).



**Figure 6:** Total releases of hatchery fall Chinook, proportion of releases made to the bay, and the proportion of bay releases acclimatized in net pens. Unpublished data of CDFG and USFWS.



**Figure 7:** Mean annual catch-per-unit effort of fall Chinook juveniles at Chipps Island by USFWS trawl sampling conducted between January 1 and July 18. Error bars indicate the standard error of the mean. USFWS, unpublished data.



**Figure 8:** Cumulative daily catch per unit effort (CPUE) of fall Chinook juveniles at Chipps Island by USFWS trawl sampling. Black line shows the mean cumulative CPUE for 1976-2007.

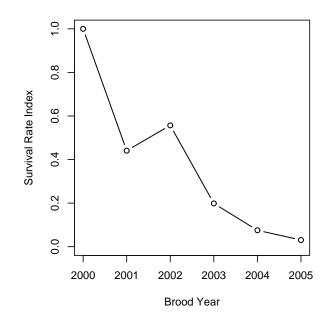
Chipps Island was not low. The other explanation is that the effects of freshwa-366 ter stressors result in delayed mortality that manifests itself after fish pass Chipps 367 Island. Delayed mortality from cumulative stress events has been hypothesized to 368 explain the relatively poor survival to adulthood of fish that successfully pass more 369 hydropower dams on the Columbia River (Budy et al., 2002). However, there is no 370 371 *direct* evidence, to date, for delayed mortality in Chinook from the Columbia River (ISAB, 2007), and its causes remain a mystery. In any case, we do not have the data 372 to test this hypothesis for SRFC. 373

#### 374 **3.4.4 Early ocean**

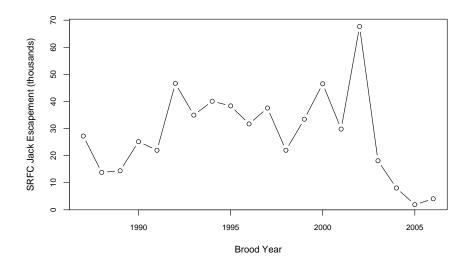
Taken together, two lines of evidence suggest that something unusual befell the 375 2004 brood of fall Chinook in either the bay or the coastal ocean. First, near-376 average numbers of juveniles were observed at Chipps Island (Fig. 8), and the state 377 hatcheries released normal numbers of smolts into the bay. Second, survival of FRH 378 smolts to age two was very low for the 2004 brood, only 8% that of the 2000 brood 379 (Fig. 9; see the appendix for the rationale and details behind the survival rate index 380 calculations), and the escapement of jacks from the 2004 brood was also very low in 381 2006 (Fig. 10). The Sacramento Index of for 2007 was quite close to that expected 382 by the escapement of jacks in 2006 (see appendix), indicating that the unusual mor-383 tality occurred after passing Chipps Island and prior to recruitment to the fishery at 384 age two. Environmental conditions in the bay were not unusual in 2005 (see ap-385 pendix), suggesting that the cause of the collapse was likely in the ocean. Before 386 reviewing conditions in the ocean, it is helpful to consider a conceptual model of 387 physical and biological processes that characterize upwelling ecosystems, of which 388 the California Current is an example. 389

Rykaczewski and Checkley (2008) provides such a model (Fig. 11). Several 390 factors, operating at different scales, influence the magnitude and distribution of 391 primary and secondary productivity<sup>3</sup> occurring in the box. At the largest scale, the 392 winds that drive upwelling ecosystems are generated by high-pressure systems cen-393 tered far offshore that generate equator-ward winds along the eastern edge of the 394 ocean basin (Barber and Smith, 1981). The strength and position of pressure sys-395 tems over the globe change over time, which is reflected in various climate indices 396 such as the Southern Oscillation Index and the Northern Oscillation index (Schwing 397 et al., 2002), and these large-scale phenomena have local effects on the California 398 Current. One effect is determining the source of the water entering the northern 399 side of the box in Fig. 11. This source water can come from subtropical waters 400 (warmer and saltier, with subtropical zooplankton species that are not particularly 401 rich in lipids) or from subarctic waters (colder and fresher, with subarctic zooplank-402 ton species that are rich in lipids) (Hooff and Peterson, 2006). Where the source 403 water comes from is determined by physical processes acting at the Pacific Ocean 404 basin scale. The productivity of the source water entering the box is also influenced 405 by coastal upwelling occurring in areas to the north. 406

<sup>&</sup>lt;sup>3</sup>Primary production is the creation of organic material by phytoplankton; secondary production is the creation of animal biomass by zooplankton.



**Figure 9:** Index of FRH fall Chinook survival rate between release in San Francisco Bay and age two based on coded-wire tag recoveries in the San Francisco major port area recreational fishery; brood years 2000-2005. The survival rate index is recoveries of coded-wire tags expanded for sampling divided by the product of fishing effort and the number of coded-wire tags released, relative to the maximum value observed (brood year 2000).



**Figure 10:** Escapement of SRFC jacks. Escapements in 2006 (brood year 2004) and 2007 (brood year 2005) were record lows at the time. Escapement estimate for 2008 (brood year 2006) is preliminary.

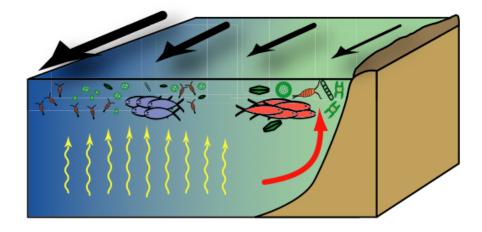
Within the box, productivity also depends on the magnitude, direction, spatial 407 and temporal distribution of the winds (e.g., Wilkerson et al., 2006). Northwest 408 winds drive surface waters away from the shore by a process called Ekman flow, 409 and are replaced from below by colder, nutrient-rich waters near shore through the 410 process of coastal upwelling. Northwest winds typically become stronger as one 411 moves away from shore, a pattern called positive windstress curl, which causes 412 offshore upwelling through a processes called Ekman pumping. The vertical ve-413 locities of curl-driven upwelling are generally much smaller than those of coastal 414 upwelling, so nutrients are supplied to the surface waters at a lower rate by Ekman 415 pumping (although potentially over a much larger area). Calculations by Dever et al. 416 (2006) indicate that along central California, coastal upwelling supplies about twice 417 the nutrients to surface waters as curl-driven upwelling. The absolute magnitude of 418 the wind stress also affects mixing of the surface ocean; wind-driven mixing brings 419 nutrients into the surface mixed layer but deepens the mixed layer, potentially lim-420 iting primary production by decreasing the average amount of light experienced by 421 phytoplankton. 422

Yet another factor influencing productivity is the degree of stratification<sup>4</sup> in the upper ocean. This is partly determined by the source waters– warmer waters increase the stratification, which impedes the effectiveness of wind-driven upwelling and mixing. The balance of all of these processes determines the character of the pelagic food web, and when everything is "just right", highly productive and short food chains can form and support productive fish populations that are characteristic of coastal upwelling ecosystems (Ryther, 1969; Wilkerson et al., 2006).

It is also helpful to consider how Chinook use the ocean. Juvenile SRFC typ-430 ically enter the ocean in the springtime, and are thought to reside in near shore 431 waters, in the vicinity of their natal river, for the first few months of their lives in 432 the sea (Fisher et al., 2007). As they grow, they migrate along the coast, remaining 433 over the continental shelf mainly between central California and southern Wash-434 ington (Weitkamp, In review). Fisheries biologists believe that the time of ocean 435 entry is especially critical to the survival of juvenile salmon, as they are small and 436 thus vulnerable to many predators (Pearcy, 1992). If feeding conditions are good, 437 growth will be high and starvation or the effects of size-dependent predation may 438 be lower. Thus, we expect conditions at the time of ocean entry and near the point 439 of ocean entry to be especially important in determining the survival of juvenile fall 440 Chinook. 441

The timing of the onset of upwelling is critical for juvenile salmon that migrate 442 to sea in the spring. If upwelling and the pelagic food web it supports is well-443 developed when young salmon enter the sea, they can grow rapidly and tend to 444 survive well. If upwelling is not well-developed or if its springtime onset is delayed, 445 growth and survival may be poor. As shown next, most physical and biological 446 measures were quite unusual in the northeast Pacific, and especially in the Gulf of 447 the Farallones, in the spring of 2005, when the 2004 brood of fall Chinook entered 448 the ocean. 449

<sup>&</sup>lt;sup>4</sup>Stratification is the layering of water of different density.

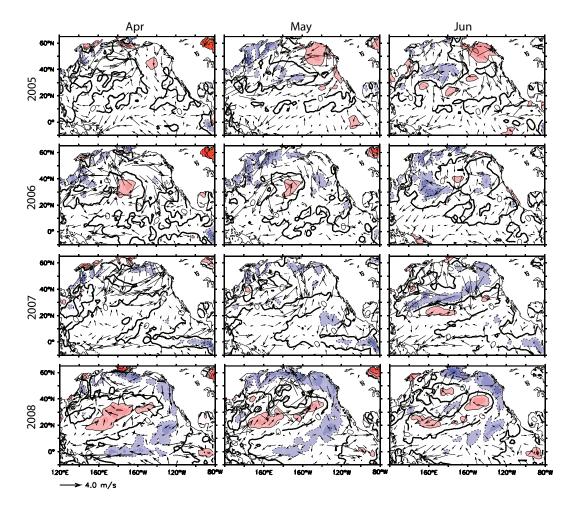


**Figure 11:** Conceptual diagram displaying the hypothesized relationship between windforced upwelling and the pelagic ecosystem. Alongshore, equatorward wind stress results in coastal upwelling (red arrow), supporting production of large phytoplankters and zooplankters. Between the coast and the wind-stress maximums, cyclonic wind-stress curl results in curl-driven upwelling (yellow arrows) and production of smaller plankters. Black arrows represent winds at the ocean surface, and their widths are representative of wind magnitude. Young juvenile salmon, like anchovy (red fish symbols), depend on the food chain supported by large phytoplankters, whereas sardine (blue fish symbols) specialize on small plankters. Growth and survival of juvenile salmon will be highest when coastal upwelling is strong. Redrawn from Rykaczewski and Checkley (2008).

Figure 12 shows temperature and wind anomalies for the north Pacific in the April-June period of 2005-2008. There were southwesterly anomalies in wind speed throughout the California Current in May of 2005, and sea surface temperature (SST) in the California Current was warmer than normal. This indicates that upwelling-inducing winds were abnormally weak in May 2005. By June of 2005, conditions off of California were more normal, with stronger than usual northwesterly winds along the coast.

Because Fig. 12 indicates that conditions were unusual in the spring of 2005 457 throughout the California Current and also the Gulf of Alaska, we should expect 458 to see wide-spread responses by salmon populations inhabiting these waters at this 459 time. This was indeed the case. Fall Chinook in the Columbia River from brood 460 year 2004 had their lowest escapement since 1990, and coastal fall Chinook from 461 Oregon from brood year 2004 had their lowest escapement since either 1990 or the 462 1960s, depending on the stock. Coho salmon that entered the ocean in the spring of 463 2005 also had poor escapement. 464

Conditions off north-central California further support the hypothesis that ocean conditions were a significant reason for the poor survival of the 2004 brood of fall Chinook salmon. The upper two panels of Fig. 13 show a cumulative upwelling index (CUI;Schwing et al. (2006)), an estimate of the integrated amount of upwelling for the growing season, for the nearshore ocean area where fall Chinook juveniles initially reside (39°N) and the coastal region to the north, or "upstream"



**Figure 12:** Sea surface temperature (colors) and wind (vectors) anomalies for the north Pacific for April-June in 2005-2008. Red indicates warmer than average SST; blue is cooler than average. Note the southwesterly wind anomalies (upwelling-suppressing) in May 2005 and 2006 off of California, and the large area of warmer-than-normal water off of California in May 2005. Winds and surface temperatures returned to near-normal in 2007, and become cooler than normal in spring 2008 along the west coast of North America.

 $(42^{\circ}N)$ . Typically, upwelling-favorable winds are in place by mid-March, as shown 471 by the start dates of the CUI. In 2005, upwelling-favorable winds were unseason-472 ably weak in early spring, and did not become firmly established until late May and 473 June further delayed to the north. The resulting deficit in the CUI (Fig. 13, lower 474 two panels) is thought to have resulted in a delayed spring bloom, reduced biologi-475 cal productivity, and a much smaller forage base for Chinook smolts. The low and 476 delayed upwelling was also expressed as unusually warm sea-surface temperatures 477 in the spring of 2005 (Fig. 14). 478

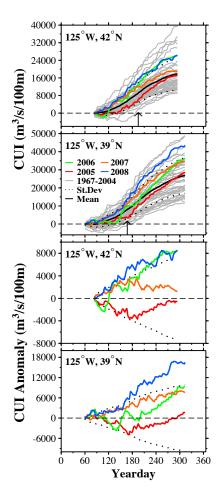
The anomalous spring conditions in 2005 and 2006 were also evident in surface 479 trajectories predicted from the OSCURS current simulations model<sup>5</sup>. The model 480 computes the daily movement of water particles in the North Pacific Ocean surface 481 layer from daily sea level pressures (Ingraham and Miyahara, 1988). Lengths and 482 directions of trajectories of particles released near the coast are an indication of 483 the strength of offshore surface movement and upwelling. Fig. 15 shows particle 484 trajectories released from three locations March 1 and tracked to May 1 for 2004, 485 2005, 2006 and 2007. In 2005 and 2006 trajectories released south of 42°N stayed 486 near coast; a situation suggesting little upwelling over the spring. 487

The delay in 2005 upwelling to the north of the coastal ocean habitat for these smolts is particularly important, because water initially upwelled off northern California and Oregon advected south, providing the source of primary production that supports the smolts prey base. Transport in spring 2005 (Fig. 15b) supports the contention that the water encountered by smolts emigrating out of SF Bay originated from off northern California, where weak early spring upwelling was particularly notable.

Some of the strongest evidence for the collapse of the pelagic food chain comes 495 from observations of seabird nesting success on the Farallon Islands. Nearly all 496 Cassin's auklets, which have a diet very similar to that of juvenile Chinook, aban-497 doned their nests in 2005 because of poor feeding conditions (Sydeman et al., 2006; 498 Wolf et al., 2009). Other notable observations of the pelagic foodweb in 2005 in-499 clude: emaciated gray whales (Newell and Cowles, 2006); sea lions foraging far 500 from shore rather than their usual pattern of foraging near shore (Weise et al., 2006); 501 various fishes at record low abundance, including common salmon prey items such 502 as juvenile rockfish and anchovy (Brodeur et al., 2006); and dinoflagellates be-503 coming the dominant phytoplankton group in Monterey Bay, rather than diatoms 504 (MBARI, 2006). While the overall abundance of anchovies was low, they were 505 captured in an unusually large fraction of trawls, indicating that they were more 506 evenly distributed than normal (NMFS unpublished data). The overall abundance 507 of krill observed in trawls in the Gulf of the Farallones was not especially low, but 508 krill were concentrated along the shelf break and sparse inshore. 509

<sup>510</sup> Observations of size, condition factor (K, a measure of weight per length) and <sup>511</sup> total energy content (kilojoules (kJ) per fish, from protein and lipid contents) of <sup>512</sup> juvenile salmon offer direct support for the hypothesis that feeding conditions in

<sup>&</sup>lt;sup>5</sup>Live access to OSCURS model, Pacific Fisheries Environmental Laboratory. Available at www.pfeg.noaa.gov/products/las.html. Accessed 26 December 2007.



**Figure 13:** Cumulative upwelling index (CUI) and anomalies of the CUI at 42°N (near Brookings, Oregon) and 39°N (near Pt. Arena, California). Gray lines in the upper two panels are the individual years from 1967-2004. Black line is the average, dashed lines show the standard deviation. Arrow indicates the average time of maximum upwelling rate. The onset of upwelling was delayed in 2005 and remained weak through the summer; in 2006, the onset of upwelling was again delayed but became quite strong in the summer. Upwelling in 2007 and 2008 was stronger than average.

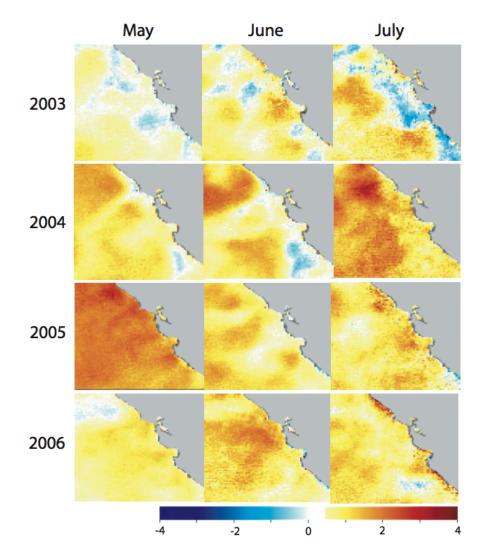
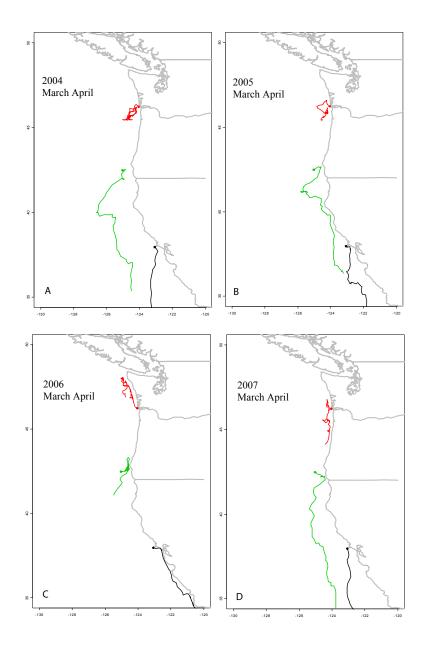


Figure 14: Sea surface temperature anomalies off central California in May-July of 2003-2006.



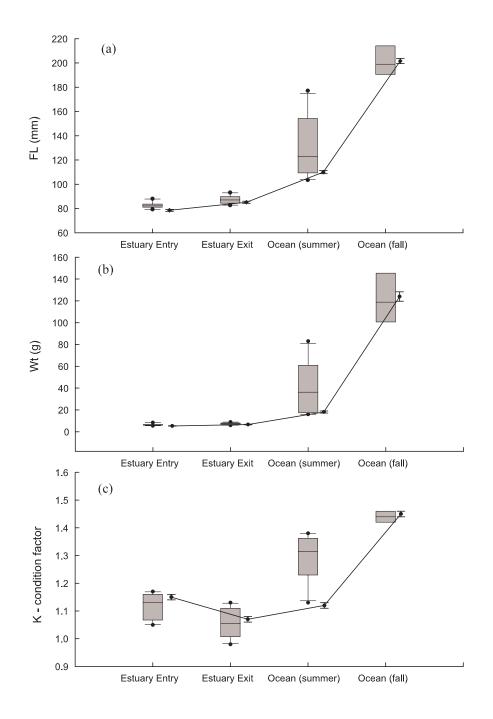
**Figure 15:** Surface particle trajectories predicted from the OSCURS current model. Particles released at  $38^{\circ}N$ ,  $43^{\circ}N$  and  $46^{\circ}N$  (dots) were tracked from March 1 through May 1 (lines) for 2004-2007.

the Gulf of the Farallones were poor for juvenile salmon in the summer of 2005. 513 Variation in feeding conditions for early life stages of marine fishes has been linked 514 to subsequent recruitment variation in previous studies, and it is hypothesized that 515 poor growth leads to low survival (Houde, 1975). In 2005, length, weight, K, and 516 total energy content of juvenile Chinook exiting the estuary during May and June, 517 when the vast majority of fall-run smolts enter the ocean, was similar to other ob-518 servations made over the 1998-2005 period (Fig. 16). However, size, K, and total 519 energy content in the summer of 2005, after fish had spent approximately one month 520 in the ocean, were all significantly lower than the mean of the 8-year period. These 521 data show that growth and energy accumulation, processes critical to survival dur-522 ing the early ocean phase of juvenile salmon, were impaired in the summer, but 523 recovered to typical values in the fall. A plausible explanation is that poor feeding 524 conditions and depletion of energy reserves in the summer produced low growth 525 and energy content, resulting in higher mortality of juveniles at the lower end of the 526 distribution. By the fall, however, ocean conditions and forage improved and size, 527 K, and total energy content had recovered to typical levels in survivors. 528

Taken together, these observations of the physical and biological state of the 529 coastal ocean offer a plausible explanation for the poor survival of the 2004 brood. 530 Due to unusual atmospheric and oceanic conditions, especially delayed coastal up-531 welling, the surface waters off of the central California coast were relatively warm 532 and stratified in the spring, with a shallow mixed layer. Such conditions do not 533 favor the large, colonial diatoms that are normally the base of short, highly produc-534 tive food chains, but instead support greatly increased abundance of dinoflagellates 535 (MBARI, 2006; Rykaczewski and Checkley, 2008). The dinoflagellate-based food 536 chain was likely longer and therefore less efficient in transferring energy to juve-537 nile salmon, juvenile rockfish and seabirds, which all experienced poor feeding 538 conditions in the spring of 2005. This may have resulted in outright starvation of 539 young salmon, or may have made them unusually vulnerable to predators. What-540 ever the mechanism, it appears that relatively few of the 2004 brood survived to 541 age two. These patterns and conditions are consistent with Gargett's (1997) "opti-542 mal stability window" hypothesis, which posits that salmon stocks do poorly when 543 water column stability is too high (as was the case for the 2004 and 2005 broods) 544 or too low, and with Rykaczewski and Checkley's (2008) explanation of the role 545 of offshore, curl-driven upwelling in structuring the pelagic ecosystem of the Cal-546 ifornia Current. Strong stratification in the Bering Sea was implicated in the poor 547 escapement of sockeye, chum and Chinook populations in southwestern Alaska in 548 1996-97 (Kruse, 1998). 549

#### 550 **3.4.5** Later ocean

In the previous section we presented information correlating unusual conditions in the Gulf of the Farallones, driven by unusual conditions throughout the north Pacific in the spring of 2005, that caused poor feeding conditions for juvenile fall Chinook. It is possible that conditions in the ocean at a later time, such as the spring of 2006, may have also contributed to or even caused the poor performance of the



**Figure 16:** Changes in (a) fork length, (b) weight, and (c) condition (K) of juvenile Chinook salmon during estuarine and early ocean phases of their life cycle. Boxes and whiskers represent the mean, standard deviation and 90% central interval for fish collected in San Francisco Estuary (entry = Suisun Bay, exit = Golden Gate) during May and June and coastal ocean between 1998-2004; points connected by the solid line represent the means ( $\pm$  1 SE) of fish collected in the same areas in 2005. Unpublished data of B. MacFarlane.

2004 brood. This is because fall Chinook spend at least years at sea before returning 556 to freshwater, and thus low jack escapement could arise due to mortality or delayed 557 maturation caused by conditions during the second year of ocean life. While it 558 is generally believed that conditions during early ocean residency are especially 559 important (Pearcy, 1992), work by Kope and Botsford (1990) and Wells et al. (2008) 560 suggests that ocean conditions can affect all ages of Chinook. As discussed below 561 in section 3.5.4, ocean conditions in 2006 were also unusually poor. It is therefore 562 plausible that mortality of sub-adults in their second year in the ocean may have 563 contributed to the poor escapement of SRFC in 2007. 564

Fishing is another source of mortality to Chinook that could cause unusually 565 low escapement (discussed in more detail in the appendix). The PFMC (2007) 566 forecasted an escapement of 265,000 SRFC adults in 2007 based on the escape-567 ment of 14,500 Central Valley Chinook jacks in 2006. The realized escapement of 568 SRFC adults was 87,900. The error was due mainly to the over-optimistic forecast 569 of the pre-season ocean abundance of SRFC. Had the pre-season ocean abundance 570 forecast been accurate and fishing opportunity further constrained by management 571 regulation in response, so that the resulting ocean harvest rate was reduced by half, 572 the SRFC escapement goal would have been met in 2007. Thus, fishery manage-573 ment, while not the cause of the 2004 brood weak year-class strength, contributed 574 to the failure to achieved the SRFC escapement goal in 2007. 575

#### 576 **3.4.6 Spawners**

Jack returns and survival of FRH fall Chinook to age two indicates that the 2004 577 brood was already at very low abundance before they began to migrate back to 578 freshwater in the fall 2007. Water temperature at Red Bluff was within roughly 579 1°C of normal in the fall, and flows were substantially below normal in the last 5 580 weeks of the year. We do not believe that these conditions would have prevented 581 fall Chinook from migrating to the spawning grounds, and there is no evidence 582 of significant mortalities of fall Chinook in the river downstream of the spawning 583 grounds. 584

#### 585 **3.4.7** Conclusions for the 2004 brood

All of the evidence that we could find points to ocean conditions as being the proxi-586 mate cause of the poor performance of the 2004 brood of fall Chinook. In particular, 587 delayed coastal upwelling in the spring of 2005 meant that animals that time their 588 reproduction so that their offspring can take advantage of normally bountiful food 589 resources in the spring, found famine rather than feast. Similarly, marine mammals 590 and birds (and juvenile salmon) which migrate to the coastal waters of northern 591 California in spring and summer, expecting to find high numbers of energetically-592 rich zooplankton and small pelagic fish upon which to feed, were also impacted. 593 Another factor in the reproductive failure and poor survival of fishes and seabirds 594 may have been that 2005 marked the third year of chronic warm conditions in the 595 northern California Current, a situation which could have led to a general reduction 596

<sup>597</sup> in health of fish and birds, rendering them less tolerant of adverse ocean conditions.

### <sup>598</sup> **3.5 Brood year 2005**

#### 599 **3.5.1** Parents

In 2005, 211,000 adult fall Chinook returned to spawn in the Sacramento River and its tributaries to give rise to the 2005 brood, almost exactly equal to the 1970-2007 mean (Fig. 1). Pre-spawning mortality in the Sacramento River was about 1% of the run (D. Killam, CDFG, unpublished data). River flows were near normal through the fall, but rose significantly in the last weeks of the year. Escapement to Sacramento basin hatcheries was near record highs, but this did not result in any significant problems in handling the broodstock.

#### 607 3.5.2 Eggs

Flows in the winter of 2005-2006 were higher than usual, with peak flows around 608 the new year and into the early spring on regulated reaches throughout the basin. 609 Flows generally did not reach levels unprecedented in the last two decades (Fig. 4; 610 see appendix for more details), but may have resulted in stream bed movement 611 and subsequent mortality of a portion of the fall Chinook eggs and pre-emergent 612 fry. Water temperature at Red Bluff in the spring was substantially lower than 613 normal, probably prolonging the egg incubation phase, but not so low as to cause 614 egg mortality (McCullough, 1999). 615

#### 616 3.5.3 Fry, parr and smolts

The spring of 2006 was unusually wet, due to late-season rains associated with a 617 cut-off low off the coast of California and a ridge of high pressure running over 618 north America from the southwest to the northeast. This weather pattern gener-619 ated high flows in March and April 2006 (Fig. 4) and a very low ratio of water 620 exports to inflows to the Delta (Fig. 5). Water temperatures in San Francisco Bay 621 were unusually low, and freshwater outflow to the bay was unusually high (see ap-622 pendix). These conditions, while anomalous, are not expected to cause low survival 623 of smolts migrating through the bay to the ocean. It is conceivable that the wet 624 spring conditions had a delayed and indirect negative effect on the 2005 brood. For 625 example, surface runoff could have carried high amounts of contaminants (pesti-626 cide residues, metals, hydrocarbons) into the rivers or bay, and these contaminants 627 could have caused health problems for the brood that resulted in death after they 628 passed Chipps Island. However, since both the winter and spring had high flows 629 the concentrations of pollutants would likely have been at low levels if present. We 630 found no evidence for or against this hypothesis. 631

Total water exports at the state and federal pumping facilities in the south Delta were near average in the winter and spring, but the ratio of water exports to inflow to the Delta (E/I) was lower than average for most of the winter and spring, only rising to above-average levels in June. Total exports were near record levels throughout the summer and fall of 2006, after the fall Chinook emigration period.

Catch-per-unit-effort of juvenile fall Chinook in the Chipps Island trawl sam pling was slightly higher than average in 2006, and the timing of catches was very
 similar to the average pattern, with perhaps a slight delay (roughly one week) in
 migration timing.

Releases from the state hatcheries were at typical levels, although in a poten-641 tially significant change in procedure, fish were released directly into Carquinez 642 Strait and San Pablo Bay without the usual brief period of acclimatization in net 643 pens at the release site. This change in procedure was made due to budget con-644 straints at CDFG. Acclimatization in net pens has been found to increase survival 645 of release groups by a factor of 2.6, (CDFG, unpublished data) so this change may 646 have had a significant impact on the survival of the state hatchery releases. CNFH 647 released near-average numbers of smolts into the upper river, with no unusual prob-648 lems noted. 649

<sup>650</sup> Conditions in the estuary and bays were cooler and wetter in the spring of 2006 <sup>651</sup> than is typical. Such conditions are unlikely to be detrimental to the survival of <sup>652</sup> juvenile fall Chinook.

#### 653 3.5.4 Early ocean

Overall, conditions in the ocean in 2006 were similar to those in 2005. At the 654 north Pacific scale, northwesterly winds were stronger than usual far offshore in the 655 northeast Pacific during the spring, but weaker than normal near shore (Fig. 12). 656 The seasonal onset of upwelling was again delayed in 2006, but this anomaly was 657 more distinct off central California (Fig. 13). Unlike 2005, however, nearshore 658 transport in 2006 was especially weak (Fig. 15b). In contrast to 2005, conditions 659 unfavorable for juvenile salmon were restricted to central California, rather than be-660 ing a coast-wide phenomenon (illustrated in Fig. 13, where upwelling was delayed 661 later at 39°N than 42°N). Consequently, we should expect to see corresponding 662 latitudinal variation in biological responses in 2006. 663

These relatively poor conditions, following on the extremely poor conditions 664 in 2005, had a dramatic effect on the food base for juvenile salmon off central 665 CA. Once again, Cassin's auklets on the Farallon Islands experienced near-total 666 reproductive failure. Krill, which were fairly abundant but distributed offshore near 667 the continental shelf break in 2005, were quite sparse off central California in 2006 668 (see appendix). Juvenile rockfish were at very low abundance off central California, 669 according to the NMFS trawl surveys (see appendix). These observations indicate 670 feeding conditions for juvenile salmon in the spring of 2006 off central California 671 were as bad as or worse than in 2005. 672

<sup>673</sup> Consistent with the alongshore differences in upwelling and SST anomalies, and
<sup>674</sup> with better conditions off of Oregon and Washington, abundance of juvenile spring
<sup>675</sup> Chinook, fall Chinook and coho were four to five times higher in 2006 than in 2005
<sup>676</sup> off of Oregon and Washington (W. Peterson, NMFS, unpublished data from trawl
<sup>677</sup> surveys). Catches of juvenile spring Chinook and coho salmon in June 2005 were

the lowest of the 11 year time series; catches of fall Chinook were the third lowest. Similarly, escapement of adult fall Chinook to the Columbia River in 2007 for the fish that entered the sea in 2005 was the lowest since 1993 but escapement in 2008 was twice as high as in 2007. A similar pattern was seen for Columbia River spring Chinook. Cassin's auklets on Triangle Island, British Columbia, which suffered reproductive failure in 2005, fared well in 2006 (Wolf et al., 2009).

Estimated survival from release to age two for the 2005 brood of FRH fall Chi-684 nook was 60% lower than the 2004 brood, only 3% of that observed for the 2000 685 brood (Fig. 9). We note that the failure to acclimatize the bay releases in net pens 686 may explain the difference in survival of the 2004 and 2005 Feather River releases, 687 but would not have affected survival of naturally produced or CNFH smolts. Jack 688 escapement from the 2005 brood in 2007 was extremely low. Unfortunately, lipid 689 and condition factor sampling of juvenile Chinook in the estuary, bays and Gulf 690 of the Farallones was not conducted in 2006 due to budgetary and ship-time con-691 straints. 692

#### 693 **3.5.5** Later ocean

Ocean conditions improved in 2007 and 2008, with some cooling in the spring in 694 the California Current in 2007, and substantial cooling in 2008. Data are not yet 695 available on the distribution and abundance of salmon prey items, but it is likely 696 that feeding conditions improved for salmon maturing in 2008. However, improved 697 feeding conditions appear to have had minimal benefit to survival after recruitment 698 to the fishery, because the escapement of 66,000 adults in 2008 was very close to 699 the predicted escapement (59,000) based on jack returns in 2007. Fisheries were 700 not a factor in 2008 (they were closed). 701

#### 702 **3.5.6 Spawners**

As mentioned above, about 66,000 SRFC adults returned to natural areas and hatcheries in 2008. Although detailed data have not yet been assembled on freshwater and estuarine conditions for the fall of 2008, the Sacramento Valley has been experiencing severe drought conditions, and river temperatures were higher than normal and flows have been lower than normal. Neither of these conditions are beneficial to fall Chinook and may have impacted the reproductive success of the survivors of the 2005 brood.

#### 710 3.5.7 Conclusions for the 2005 brood

For the 2005 brood, the evidence suggests again that ocean conditions were the proximate cause of the poor performance of that brood. In particular, the cessation of coastal upwelling in May of 2006 was likely a serious problem for juvenile fall Chinook entering the ocean in the spring. In contrast to 2005, anomalously poor ocean conditions were restricted to central California. The poorer performance of the 2005 brood relative to the 2004 brood may be partly due to the cessation of net-pen acclimatization of fish from the state hatcheries.

#### 718 **3.6 Prospects for brood year 2006**

In this section, we briefly comment on some early indicators of the possible per-719 formance of the 2006 brood. The abundance of adult fall Chinook escaping to the 720 Sacramento River, its tributaries and hatcheries in 2006 had dropped to 168,000, a 721 level still above the minimum escapement goal of 122,000. Water year 2007 (which 722 started in October 2006) was categorized as "critical"<sup>6</sup>, meaning that drought con-723 ditions were in effect during the freshwater phase of the 2006 brood. While the 724 levels of water exports from the Delta were near normal, inflows were below nor-725 mal, and for much of the winter, early spring, summer and fall of 2007, the E/I ratio 726 was above average. During the late spring, when fall Chinook are expected to be 727 migrating through the Delta, the E/I ratio was near average. Ominously, catches of 728 fall Chinook juveniles in the Chipps Island trawl survey in 2007 were about half 729 that observed in 2005 and 2006. A tagging study conducted by NMFS and UC 730 Davis found that survival of late-fall Chinook from release in Battle Creek (upper 731 Sacramento River near CNFH) to the Golden Gate was roughly 3% in 2007; such 732 survival rates are much lower than have been observed in similar studies in the 733 Columbia River (Williams et al., 2001; Welch et al., 2008). 734

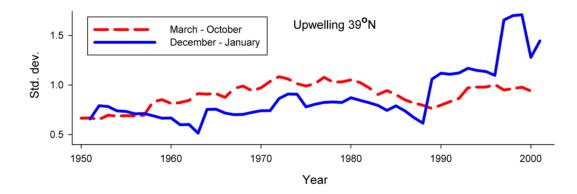
Ocean conditions began to improve somewhat in 2007, with some cooling evi-735 dent in the Gulf of Alaska and the eastern equatorial Pacific. The California Current 736 was roughly 1°C cooler than normal in April and May, but then warmed to above-737 normal levels in June-August 2007. The preliminary estimate of SRFC jack escape-738 ment was 4,060 (Fig. 10, PFMC (2009)), double that of the 2005 brood, but still the 739 second lowest on record and a level that predicts an adult escapement in 2009 at the 740 low end of the escapement goal absent any fishing in 2009. A survival rate estimate 741 from release to age two is not possible for this brood due to the absence of a fishery 742 in 2008, but jack returns will provide some indication of the survival of this brood<sup>7</sup>. 743

#### 744 **3.7** Is climate change a factor?

An open question is whether the recent unusual conditions in the coastal ocean are 745 the result of normal variation or caused in some part by climate change. We tend 746 to think of the effects of climate change as a trajectory of slow, steady warming. 747 Another potential effect is an increased intensity and frequency of many types of 748 rare events (Christensen et al., 2007). Along with a general upward trend in sea 749 surface temperatures, the variability of ocean conditions as indexed by the Pacific 750 Decadal Oscillation, the North Pacific Gyre Oscillation, and the NINO34 index 751 appears to be increasing (N. Mantua, U. Washington, unpublished data). 752

<sup>&</sup>lt;sup>6</sup>California Department of Water Resources water year hydrological classification indices, http://cdec.water.ca.gov/cgi-progs/iodir2/WSIHIST

<sup>&</sup>lt;sup>7</sup>Proper cohort reconstructions are hindered because of inadequate sampling of tagged fish in the hatchery and on the spawning grounds, and high rates of straying.



**Figure 17:** Changes in interannual variation in summer and winter upwelling at 39°N latitude, 1946 - 2007. Summer upwelling shows a possible decadal-scale oscillation. Winter upwelling (downwelling) shows a sharp increase starting in the late 1980s. The graph shows 11-year moving average standard deviations of standardized time series.

Winter upwelling at 39°N, off the California coast, took a jump upward in the 753 late 1980s (Fig. 17). Whether there is a direct causative relationship between this 754 pattern and recent volatility in SRFC escapement is a matter for further investi-755 gation, but there is a similar pattern of variability in environmental indices and 756 salmon catch and escapement coast wide. While not evident in all stocks (Sacra-757 mento River winter Chinook escapement variability is going down, for example) 758 the general trend for salmon stocks from California to Alaska is one of increasing 759 variability (Lawson and Mantua, unpublished data). The well-recognized relation-760 ship between salmon survival and ocean conditions suggests that the variability in 761 SRFC escapement is at least partly linked to the variability in ocean environment. 762

In the Sacramento River system there are other factors leading to increased vari-763 ability in salmon escapements, including variation in harvest rates, freshwater habi-764 tat simplification, and reduced life history diversity in salmon stocks (discussed in 765 detail in the section 4). In addition, freshwater temperature and flow patterns are 766 subject to the same forces that drive variability in the ocean environment (Lawson 767 et al., 2004), although they are modified significantly in the Central Valley by the 768 water projects. These factors, in combination with swings in ocean survival, would 769 tend to increase the likelihood of extreme events such as the unusually high escape-770 ments of the early 2000s and the recent low escapements that are the subject of this 771 report. 772

### 773 **3.8 Summary**

A broad body of evidence suggests that anomalous conditions in the coastal ocean in 2005 and 2006 resulted in unusually poor survival of the 2004 and 2005 broads of SRFC. Both broads entered the ocean during periods of weak upwelling, warm sea surface temperatures, and low densities of prey items. Pelagic seabirds with diets similar to juvenile Chinook also experienced very poor reproduction in these years. A dominant role for freshwater factors as proximate causes of poor survival for the 2004 and 2005 broads were ruled out by observations of near-normal freshwater conditions during the period of freshwater residency, near-normal numbers of
juvenile fall-run Chinook entering the estuary, and typical numbers of juvenile fall
Chinook released from hatcheries. However, as Lawson (1993) reasoned, long-term
declines in the condition of freshwater habitats are expected to result in increasingly
severe downturns in abundance during episodes of poor ocean survival (Fig. 18). In
the following section, we explain how human activities may be making the Central
Valley Chinook salmon stock complex more susceptible to natural stressors.

## **788 4** The role of anthropogenic impacts

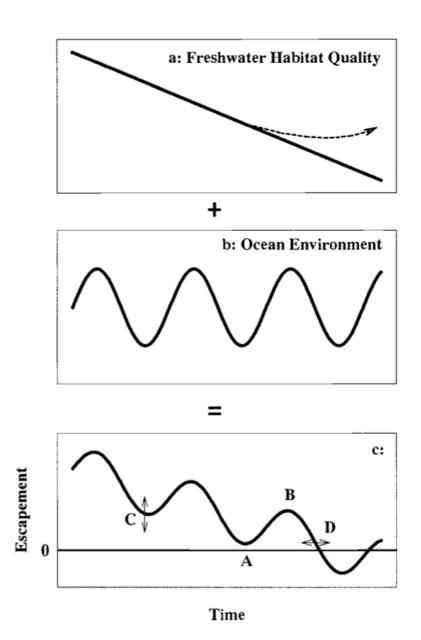
So far, we have restricted our analysis to the question of whether there were unusual conditions affecting Sacramento River fall-run Chinook from the 2004 and 2005 broods that could explain their poor performance, reaching the conclusion that unfavorable ocean conditions were the proximate cause. But what about the ultimate causes?

### 794 4.1 Sacramento River fall Chinook

With regard to SRFC, anthropogenic effects are likely to have played a signifi-795 cant role in making this stock susceptible to collapse during periods of unfavorable 796 ocean conditions. Historical modifications have eliminated salmon spawning and 797 rearing habitat, decreased total salmon abundance, and simplified salmon biodi-798 versity (McEvoy, 1986; Yoshiyama et al., 1998, 2001; Williams, 2006a). To the 799 extent that these changes have concentrated fish production and reduced the ca-800 pacity of populations to spread mortality risks in time and space, we hypothesize 801 that the Central Valley salmon ecosystem has become more vulnerable to recurring 802 stresses, including but not limited to periodic shifts in the ocean environment. 803

Modifications in the Sacramento River basin since early in the nineteenth cen-804 tury have reduced the quantity, quality, and spatial distribution of freshwater habitat 805 for Chinook. Large dams have blocked access to spawning habitat upriver and 806 disrupted geomorphic processes that maintain spawning and rearing habitats down-807 stream. Levees have disconnected flood plains, and bank armoring and dewatering 808 of some river reaches have eliminated salmon access to shallow, peripheral habitats. 809 By one estimate at least 1700 km or 48% of the stream lengths available to salmon 810 for spawning, holding, and migration (not including the Delta) have been lost from 811 the 3500 km formerly available in the Central Valley (Yoshiyama et al., 2001). 812

One of the most obvious alterations to fall Chinook habitat has been the loss 813 of shallow-water rearing habitat in the Delta. Mid-nineteenth century land surveys 814 suggest that levee construction and agricultural conversion have removed all but 815 about 5% of the 1,300 km<sup>2</sup> of Delta tidal wetlands (Williams, 2006a). Because 816 growth rates in shallow-water habitats can be very high in the Central Valley (Som-817 mer et al., 2001; Jeffres et al., 2008), access to shallow wetlands, floodplains and 818 stream channel habitats could increase the productive capacity of the system. From 819 this perspective, the biggest problem with the state and federal water projects is not 820



**Figure 18:** Conceptual model of effects of declining habitat quality and cyclic changes in ocean productivity on the abundance of salmon. a: trajectory over time of habitat quality. Dotted line represents possible effects of habitat restoration projects. b: generalized time series of ocean productivity. c: sum of top two panels where letters represent the following: A = current situation, B = situation in the future, C = change in escapement from increasing or decreasing harvest, and D = change in time of extinction from increasing or decreasing harvest. Copied from Lawson (1993).

that they kill fish at the pumping facilities, but that by engineering the whole system
to deliver water from the north of the state to the south while preventing flooding,
salmon habitat has been greatly simplified.

Although historical habitat losses undoubtedly have reduced salmon production 824 in the Central Valley ecosystem, other than commercial harvest records, quantita-825 tive abundance estimates did not become available until the 1940s, nearly a century 826 after hydraulic gold mining, dam construction, and other changes had drastically 827 modified the habitat landscape. Harvest records indicate that high volumes of fish 828 were harvested by nineteenth-century commercial river fisheries. From the 1870s 829 through early 1900s, annual in-river harvest in the Central Valley often totaled four 830 to ten million pounds of Chinook, approaching or exceeding the total annual harvest 831 by statewide ocean fisheries in recent decades (Yoshiyama et al., 1998). Maximum 832 annual stock size (including harvest) of Central Valley Chinook salmon before the 833 twentieth century has been estimated conservatively at 1-2 million spawners with 834 fall-run salmon totals perhaps reaching 900,000 fish (Yoshiyama et al., 1998). In re-835 cent decades, annual escapement of SRFC, which typically accounts for more than 836 90% of all fall Chinook production in the Central Valley, has remained relatively 837 stable, totaling between 100,000 and 350,000 adults in most years from the 1960s 838 through the 1990s. However, escapement began to fluctuate more erratically in the 839 present decade, climbing to a peak of 775,000 in 2002 but then falling rapidly to 840 near-record lows thereafter (Fig. 1). 841

Beyond the effects of human activities on production of SRFC are the less obvi-842 ous influences on biodiversity. The diversity of life histories in Chinook (variations 843 in size and age at migration, duration of freshwater and estuarine residency, time 844 of ocean entry, etc.) has been described as a strategy for spreading mortality risks 845 in uncertain environments (Healey, 1991). Diverse habitat types allow the expres-846 sion of diverse salmon rearing and migration behaviors (Bottom et al., 2005b), and 847 life history diversity within salmon stocks allows the stock aggregate to be more 848 resilient to environmental changes (Hilborn et al., 2003). 849

Juvenile SRFC have adopted a variety of rearing strategies that maximize use 850 of the diverse habitat types throughout the basin, including: (1) fry (< 50 mm fork 851 length) migrants that leave soon after emergence to rear in the Delta or in the es-852 tuarine bays; (2) fingerling migrants that remain near freshwater spawning areas 853 for several months, leaving at larger sizes (> 60 mm fork length) in the spring but 854 passing quickly through the Delta; and (3) later migrants, including some juveniles 855 that reside in natal streams through the summer or even stay through the winter 856 to migrate as yearlings (Williams, 2006a). Today most SRFC exhibit fry-migrant 857 strategies, while the few yearling migrants occur in areas where reservoir releases 858 maintain unusually low water temperatures. Historical changes reduced or elim-859 inated habitats that supported diverse salmon life histories throughout the basin. 860 Passage barriers blocked access to cool upper basin tributaries, and irrigation di-861 versions reduced flows and increased water temperatures, eliminating cool-water 862 refugia necessary to support juveniles with stream-rearing life histories (Williams, 863 2006a). The loss of floodplain and tidal wetlands in the Delta eliminated a con-864 siderable amount of habitat for fry migrants, a life history strategy that is not very 865

effective in the absence of shallow-water habitats downstream of spawning areas. 866 Similar fresh water and estuarine habitat losses have been implicated in the simplifi-867 cation of Chinook life histories in the Salmon (Bottom et al., 2005a) and Columbia 868 River basins (Bottom et al., 2005b; Williams, 2006b). In Oregon's Salmon River, 869 an extensive estuarine wetland restoration program has increased rearing opportu-870 nities for fry migrants, expanding life history diversity in the Chinook population, 871 including the range of times and sizes that juveniles now enter the ocean (Bottom 872 et al., 2005a). Re-establishing access to shallow wetland and floodplain habitats in 873 the Sacramento River and Delta similarly could extend the time period over which 874 SRFC reach sufficient sizes to enter the ocean, strengthening population resilience 875 to a variable ocean environment. 876

Hatchery fish are a large and increasing proportion of SRFC (Barnett-Johnson 877 et al., 2007), and a rising fraction of the population is spawning in hatcheries 878 (Fig. 19). The Central Valley salmon hatcheries were built and operated to miti-879 gate the loss of habitat blocked by dams, but may have inadvertently contributed to 880 the erosion of biodiversity within fall Chinook. In particular, the release of hatchery 881 fish into the estuary greatly increases the straying of hatchery fish to natural spawn-882 ing areas (CDFG and NMFS, 2001). Central Valley fall Chinook are almost unique<sup>8</sup> 883 among Chinook ESUs in having little or no detectable geographically-structured ge-884 netic variation (Williamson and May, 2005). There are two plausible explanations 885 for this. One is that Central Valley fall Chinook never had significant geographical 886 structuring because of frequent migration among populations in response to highly 887 variable hydrologic conditions (on a microevolutionary time scale). The other ex-888 planation is that straying from hatcheries to natural spawning areas has genetically 889 homogenized the ESU. One implication of the latter explanation is that populations 890 of SRFC may have lost adaptations to their local environments. It is also likely that 891 hatchery practices cause unintentional evolutionary change in populations (Reisen-892 bichler and Rubin, 1999; Bisson et al., 2002), and high levels of gene flow from 893 hatchery to wild populations can overcome natural selection, reducing the genetic 894 diversity and fitness of wild populations. 895

Another consequence of the hatchery mitigation program was the subsequent 896 harvest strategy, which until the 1990s was focused on exploiting the aggregate 897 stock, with little regard for the effects on naturally produced stocks. For many 898 years, Central Valley Chinook stocks were exploited at rates averaging more than 899 60 percent in ocean and freshwater fisheries (Myers et al., 1998). Such levels may 900 not be sustainable for natural stocks, and could result in loss of genetic diversity, 901 contributing to the homogeneity of Central Valley fall Chinook stocks. Harvest 902 drives rapid changes in the life history and morphological phenotypes of many or-903 ganisms, with Pacific salmon showing some of the largest changes (Darimont et al., 904 2009). An evolutionary response to the directional selection of high ocean harvest 905 is expected, including reproduction at an earlier age and smaller size and spawn-906 ing earlier in the season (reviewed by Hard et al. (2008)). A truncated age structure 907

<sup>&</sup>lt;sup>8</sup>The exception to this rule is Sacramento River winter-run Chinook, which now spawn only in the mainstem Sacramento River below Keswick Reservoir.

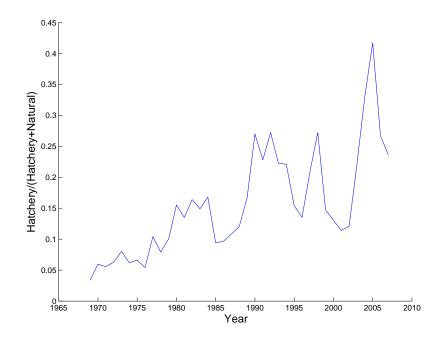


Figure 19: The fraction of total escapement of SRFC that returns to spawn in hatcheries.

may also increase variation in population abundance (Huusko and Hyvärinen, 2005;
 Anderson et al., 2008).

Hatchery practices also may cause the aggregate abundance of hatchery and nat-910 ural fish to fluctuate more widely. Increased variability arises in two ways. First, 911 high levels of straying from hatcheries to natural spawning areas can synchronize 912 the dynamics of the hatchery and natural populations. Second, hatcheries typically 913 strive to standardize all aspects of their operations, releasing fish of a similar size 914 at a particular time and place, which hatchery managers believe will yield high 915 returns to the fishery on average. Such strategies can have strong effects on age 916 at maturation through effects on early growth (Hankin, 1990), reducing variation 917 in age at maturity. A likely product of this approach is that the high variation in 918 survival among years and high covariation in survival and maturation among hatch-919 ery releases within years may create boom and bust fluctuations in salmon returns, 920 as hatchery operations align, or fail to align, with favorable conditions in stream, 921 estuarine or ocean environments. 922

Hankin and Logan's (2008) analysis of survival rates from release to ocean 923 age 2 of fall-run Chinook released from Iron Gate, Trinity River and Cole Rivers 924 hatcheries provides an example. Survival of 20+ brood years of fingerling releases 925 ranged from 0.0002 to 0.046, and yearling releases ranged from 0.0032 to 0.26, a 926 230-fold and 80-fold variation in survival, respectively. Hankin and Logan (2008) 927 found that survival covaried among release groups, with the highest covariation 928 between groups released from the same hatchery at nearly the same time, although 929 covariation among releases from different hatcheries made at similar times was sub-930 stantial. Because Central Valley fall Chinook are dominated by hatchery produc-931 tion, and Central Valley hatcheries release most of their production at similar times, 932

this finding is significant: very high variation in ocean abundance and escapement
 *should be expected* from the system as currently operated.

A similar mechanism has been proposed to explain the collapse of coho salmon 935 fisheries along the Oregon coast following the 1976 ocean regime shift. Cumulative 936 habitat loss, overharvest, and the gradual replacement of diverse wild populations 937 and life histories with a few hatchery stocks left coho salmon vulnerable to col-938 lapse when ocean conditions suddenly changed (Lawson, 1993; Lichatowich, 1999; 939 Williams, 2006b)). The situation is analogous to managing a financial portfolio: a 940 well-diversified portfolio will be buffeted less by fluctuating market conditions than 941 one concentrated on just a few stocks; the SRFC seems to be quite concentrated in-942 deed. 943

#### **4.2 Other Chinook stocks in the Central Valley**

Sacramento River fall Chinook have been the most abundant stock of Chinook 945 salmon off of central California in recent decades, but this has not always been 946 the case. Sacramento River winter Chinook, late-fall Chinook and especially spring 947 Chinook once dominated the production of Chinook from the Central Valley (Fisher, 948 1994), but over the decades have dwindled to a few remnant populations mostly 949 now under the protection of the Endangered Species Act (Lindley et al., 2004). The 950 causes for these declines are the same as those that have affected fall Chinook, but 951 because these other stocks spend some portion of their life in freshwater during 952 the summer, they have been more strongly impacted by impassable dams that limit 953 access to cold-water habitats. 954

Spring-run Chinook were once the most abundant of the Central Valley runs, 955 with large populations in snow-melt and spring-fed streams in the Sierra Nevada 956 and southern Cascades, respectively (Fisher, 1994). Spring-run Chinook have been 957 reduced from perhaps 18 major populations spawning in four distinct ecoregions 958 within the Central Valley to three remnant populations inhabiting a single ecoregion 959 (Lindley et al., 2007). Winter-run Chinook were less abundant than spring Chinook, 960 spawning in summer months in a few spring-fed tributaries to the upper Sacramento 961 River. Perhaps four distinct populations of winter Chinook have been extirpated 962 from their historical spawning grounds, with survivors founding a population in the 963 tailwaters of Shasta Dam (Lindley et al., 2004). The historical distribution of late-964 fall-run Chinook is less clear, but their life history requires cool water in summer, 965 and thus their distribution has probably also been seriously truncated by impassable 966 dams at low elevations in the larger tributaries. 967

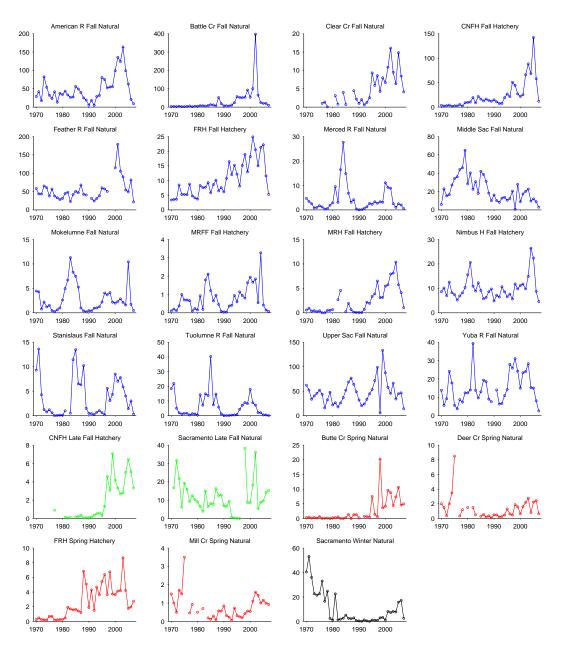
An examination of the population dynamics of extant Central Valley Chinook 968 populations illustrates that if spring, winter and late-fall Chinook contributed sig-969 nificantly to the fishery, the aggregate abundance of Chinook in central California 970 waters would be less variable. Populations of Central Valley fall-run Chinook ex-971 hibited remarkably similar dynamics over the past two decades, while other runs 972 of Central Valley Chinook did not (Fig. 20 and 21). Almost all fall Chinook popu-973 lations reached peak abundances around 2002, and have all been declining rapidly 974 since then. In contrast, late-fall, winter and naturally-spawning spring Chinook 975

populations have been increasing in abundance over the past decade, although escapement in 2007 was down in some of them and the growth of these populations
through the 1990s and 2000s has to some extent been driven by habitat restoration
efforts. This begs the question of why have these other stocks responded differently
to recent environmental variation.

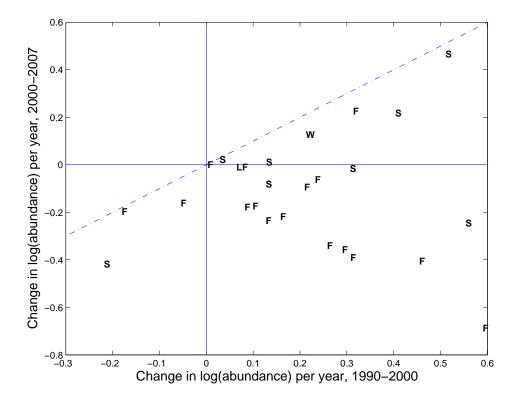
The answer may have two parts. One part has to do with hatcheries. As dis-981 cussed above, hatcheries may be increasing the covariation of fall Chinook popu-982 lations by erasing genetic differences among populations that might have caused 983 the populations to respond differently to environmental variation. They may be fur-984 ther synchronizing the demographics of the naturally-spawning populations through 985 straying of hatchery fish into natural spawning areas, a problem exacerbated by out-986 planting fish to the Delta and bays. Finally, hatchery practices minimize variation 987 in size, condition and migration timing, which should tend to increase variation in 988 survival rates because "bet hedging" is minimized. 989

The other part of the answer may lie in the observation that the other runs of 990 Chinook have life history tactics that differ in important ways from fall Chinook. 991 While named according to the time of year that adults enter freshwater, each run 992 type of Central Valley Chinook has a characteristic pattern of habitat use across 993 space and time that leads to differences in the time and size of ocean entry. For 994 example, spring-run Chinook juveniles enter the ocean at a broader range of ages 995 (with a portion of some populations migrating as yearlings) than fall Chinook, due 996 to their use of higher elevations and colder waters. Winter run Chinook spawn in 997 summer, and the juveniles enter the ocean at a larger size than fall Chinook, due 998 to their earlier emergence and longer period of freshwater residency. Late-fall-run 999 Chinook enter freshwater in the early winter, and spawn immediately, but juveniles 1000 migrate as yearlings the following winter. Thus, if ocean conditions at the time 1001 of ocean entry are critical to the survival of juvenile salmon, we should expect 1002 that populations from different runs should respond differently to changing ocean 1003 conditions because they enter the ocean at different times and at different sizes. 1004

In conclusion, the development of the Sacramento-San Joaquin watershed has 1005 greatly simplified and truncated the once-diverse habitats that historically supported 1006 a highly diverse assemblage of populations. The life history diversity of this histor-1007 ical assemblage would have buffered the overall abundance of Chinook salmon in 1008 the Central Valley under varying climate conditions. We are now left with a fish-1009 ery that is supported largely by four hatcheries that produce mostly fall Chinook 1010 salmon. Because the survival of fall Chinook salmon hatchery release groups is 1011 highly correlated among nearby hatcheries, and highly variable among years, we 1012 can expect to see more booms and busts in this fishery in the future in response 1013 to variation in the ocean environment. Simply increasing the production of fall 1014 Chinook salmon from hatcheries as they are currently operated may aggravate this 1015 situation by further concentrating production in time and space. Rather, the key to 1016 reducing variation in production is increasing the diversity of SRFC. In the follow-1017 ing section, we make some recommendations towards this goal. 1018



**Figure 20:** Escapement trends in selected populations of Chinook since 1970. Plots are color-coded according to run timing. *Y*- axis is thousands of fish; *X*-axis is year. CNFH = Coleman National Fish Hatchery; FRH = Feather River Hatchery; MRFF = Merced River Fish Facility; MRH = Mokelumne River Hatchery.



**Figure 21:** Escapement trends in the 1990s and 2000s of various populations of Chinook. F = fall Chinook, S = spring Chinook, LF= late fall Chinook, W= winter Chinook. If populations maintained constant growth rates over the 1990-2007 period, they would fall along the dashed diagonal line. All populations fall below the diagonal line, showing that growth rates are lower in the 2000s than in the 1990s, and fall Chinook populations have tended to decline the fastest in the 2000s.

## **1019 5 Recommendations**

In this section, we offer recommendations in three areas. First, we identify major 1020 information gaps that hindered our analysis of the 2004 and 2005 broods. Filling 1021 these gaps should lead to a better understanding of the linkages between survival 1022 and environmental conditions. Second, we offer some suggestions on how to im-1023 prove the resilience of SRFC and the Central Valley Chinook stock complex. While 1024 changes in harvest opportunities are unavoidable given the expected fluctuations in 1025 environmental conditions, it is the panel's opinion that reducing the volatility of 1026 abundance, even at the expense of somewhat lower average catches, would benefit 1027 the fishing industry and make fishery disasters less likely. Finally, we point out that 1028 an ecosystem-based management and ecological risk assessment framework could 1029 improve management of Central Valley Chinook stocks by placing harvest man-1030 agement in the broader context of the Central Valley salmon ecosystem, which is 1031 strongly influenced by hatchery operations and management of different ecosystem 1032 1033 components, including water, habitat and other species.

### **1034** 5.1 Knowledge Gaps

We are confident in our conclusion that unusual conditions in the coastal ocean in 1035 2005 and 2006 caused the poor performance of the 2004 and 2005 broods. Our 1036 case could have been strengthened further, however, with certain kinds of informa-1037 tion that are not currently available. Chief among these is the need for constant 1038 fractional marking and tagging of hatchery production, and adequate sampling of 1039 fish on the natural spawning grounds. Such information would better identify the 1040 contribution of hatcheries to the ocean fishery and natural spawning escapement, 1041 survival rates of different hatchery release groups, and the likely degree to which 1042 hatchery populations are impacting naturally-spawning populations. Central Valley 1043 hatcheries have recently started a constant-fractional marking program for fall Chi-1044 nook, and CDFG is currently planning how to improve in-river sampling for mark 1045 and tag recovery. These efforts are critical to improved assessment of SRFC in the 1046 future. 1047

CDFG has also recently begun to determine the age of returns to the river, which will allow stock assessment scientists to produce cohort reconstructions of the natural stocks in addition to hatchery stocks. Cohort reconstructions provide better survival estimates than the method used in this report (releases of tagged juvenile and recovery of tagged fish at age-two in recreational fisheries) because they are based on many more tag recoveries and provide estimates of fishery mortality and maturation rates.

In the case of the 2004 and 2005 broods, freshwater factors did not appear to be the direct cause of the collapse, but future collapses may have multiple contributing causes of similar importance. In such cases, it would be extremely valuable to have reach-specific survival rates like those routinely available for several salmonid species in the Columbia River and recently available for late-fall Chinook and steelhead in the Sacramento River. This would provide powerful and direct information <sup>1061</sup> about when and where exceptional mortality occurs.

Observations of growth and energetic condition of Chinook in the estuary and ocean provided valuable evidence for the 2004 brood, but were unavailable for the 2005 and later broods, due to funding limitations.

### **1065** 5.2 Improving resilience

It appears that the abundance of SRFC is becoming increasingly variable (Fig. 17). 1066 Exceptionally high abundance of SRFC may not seem like a serious problem (al-1067 though it does create some problems), but exceptionally low abundances are treated 1068 as a crisis. The panel is concerned that such crises are to be expected at a frequency 1069 much higher than is acceptable, and that this frequency may be increasing with 1070 time due to changes in the freshwater environment, the ocean environment, and the 1071 SRFC stock itself. The main hope of reducing this volatility is increasing the diver-1072 sity within and among the populations of fall Chinook in the Central Valley. There 1073 are a number of ways to increase diversity. 1074

Perhaps the most tractable area for increasing diversity is in changing hatchery operations. We recommend that a hatchery science review panel, be formed to review hatchery practices in the Central Valley. The panel should address a number of questions, including the following:

- assess impacts of outplanting and broodstock transfers among hatcheries on
   straying and population structure and evaluate alternative release strategies
- evaluate alternative rearing strategies to increase variation in timing of out migration and age at maturity

assess whether production levels are appropriate and if they could be adjusted
 according to expected ocean conditions

Ongoing efforts to recover listed Chinook ESUs and increase natural production of anadromous fish in the Central Valley (e.g., the fisheries programs of the Central Valley Project Improvement Act) are also relevant to the problem and should be supported. In particular, efforts to increase the quantity and diversity of spawning and rearing habitats for fall Chinook are likely to be effective in increasing the diversity of life history tactics in that stock.

The PFMC should consider creating specific conservation objectives for natural 1091 populations of SRFC. Especially in coordination with revised hatchery operations 1092 and habitat restoration, managing for natural production could increase diversity 1093 within Central Valley fall Chinook. Because conditions for reproduction and juve-1094 nile growth are more variable within and among streams than hatcheries, natural 1095 production can be expected to generate a broader range of outmigration and age-at-1096 maturity timings. If straying from hatcheries to natural areas is greatly reduced, the 1097 population dynamics of natural populations would be less similar to the dynamics of 1098 the hatchery populations, which would smooth the variation of the stock aggregate. 1099

#### 1100 5.3 Synthesis

Addressing hatcheries, habitat and harvest independently would provide benefits 1101 to Central Valley Chinook, but addressing them together within a holistic frame-1102 work is likely to be much more successful. The fisheries management community 1103 is increasingly recognizing the need to move towards an ecosystem based manage-1104 ment approach. While there is still much uncertainty about what this should en-1105 tail, the ecosystem-based management and ecological risk assessment (EBM/ERA) 1106 approach used by the south Florida restoration program (e.g., Harwell et al., 1996; 1107 Gentile et al., 2001) is readily applicable to management of Central Valley Chinook. 1108 That approach could lead stakeholders to a common view of the different problems 1109 afflicting Central Valley Chinook, identify and organize the information needed 1110 to effectively manage the ecosystem, better connect this information to decision-1111 making, and reduce the uncertainty surrounding our decisions. 1112

At the core of the EBM/ERA approach are conceptual models of how the sys-1113 tem works. The current fishery management regime for SRFC has some features 1114 of adaptive management, in that there are clearly stated goals and objectives for 1115 the fisheries, monitoring and evaluation programs, and an analytic framework for 1116 connecting the data to decisions about operation of the fishery. If one were to make 1117 explicit the conceptual model underlying SRFC harvest management, it would in-1118 clude hatcheries that maintain a roughly constant output of fish coupled with ocean 1119 and in-river fisheries operating on aggregate stock abundance. The goal is to max-1120 imize harvest opportunities in the current year within constraints posed by vari-1121 ous weak stocks, which do not include naturally-spawning populations of SRFC. 1122 The panel feels that it would be useful to expand this conceptual model to include 1123 naturally-spawning populations, revised hatchery operations, habitat effects, ocean 1124 effects, and climate change. Also, resource managers might consider changing the 1125 goal of management from maximizing harvest opportunity for the current year to 1126 reducing fluctuations in opportunity from year to year and maintaining the stability 1127 of the system for the long term. Both of these goals require viable and productive 1128 populations of wild salmon. Not all of the factors in the revised system would be 1129 subject to control by fisheries managers, but including them in the model would 1130 at least make clear the contribution of these factors to the problem of effectively 1131 managing Chinook salmon fisheries. 1132

The panel is well aware that the resource management institutions are not wellequipped to pursue this approach, and that many of the actions that could improve the status and resilience of Central Valley Chinook are beyond the authority of the PFMC or any other single agency or entity. Nonetheless, significantly improving the resilience of Central Valley Chinook and the sustainability of California's Chinook salmon fishery will require resource managers and stakeholders to work together, and EBM/ERA offers a framework for facilitating such cooperation.

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