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Appendix 1B  
**Water Storage**

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## 1B.1 Introduction

This appendix provides an overview of the potential for additional water storage in California. For this appendix, water storage includes groundwater storage, large system storage (sometimes referred to as CALFED storage), and regional/local storage.

While water storage is a critically important tool for managing California’s water resources, it is not a topic that must be addressed in the EIR/EIS for the proposed project. This is because the BDCP, as a proposed habitat conservation plan and natural community conservation plan, does not, and need not, propose storage as a project component. Although the physical facilities contemplated by the BDCP/California WaterFix, once up and running, would be part of an overall statewide water system of which new storage could someday also be a part, the BDCP/California WaterFix is a stand-alone project for purposes of CEQA and NEPA, just as future storage projects would be. Similarly, although new storage projects are the subject of ongoing discussions, and may well someday be formally proposed and subjected to environmental review, such projects have not reached the stage of planning that would make them “probable future projects” for purposes of CEQA or “reasonably foreseeable future actions” for purposes of NEPA. Any such potential future projects therefore need not be addressed as part of the cumulative impacts analyses in the BDCP/California WaterFix EIR/EIS. Nor would additional storage qualify as a viable stand-alone alternative for implementation of the proposed project because it is not capable of meeting the established purpose and need for the BDCP/California WaterFix (see adjacent text box). In short, this appendix is not required by either CEQA or NEPA, but was prepared for informational purposes.

### **South of Delta Water Storage Need Not Be Addressed in EIR/EIS**

For many reasons, increased water storage is neither a legally required component of the BDCP/California WaterFix nor a project that must be addressed in the cumulative impact analyses for this EIR/EIS. Increased storage is neither: (1) an aspect of the proposed project itself; (2) a “probable future project” within the meaning of CEQA, (3) a “reasonably foreseeable future action” within the meaning of NEPA, (4) a future phase of the proposed project within the meaning of either CEQA or NEPA; nor (5) an EIR or EIS alternative to the proposed project. As a result, such additional storage need not be included in the mandatory cumulative impact analysis for the EIR/EIS or in any section focused on alternatives.

Water storage is a tool that needs to be considered by regional/local water agencies as one potential tool in a diversified portfolio of tools. This may include development of groundwater resources, building their own regional/local surface storage, or participating with the State on larger system projects. While the proposed project does not include new water storage, the proposed project actions may present opportunities for various regions to expand their water storage or reoperate existing storage.

This appendix is intended to provide context on the importance of water storage in California and the progress that has been made in using storage as part of a diversified portfolio of water management actions.

## 1B.2 Background

Water storage allows saving water when it is plentiful for use at a later time. California's variable precipitation and runoff (regionally, seasonally, and from year-to-year) generally does not match the pattern of water use for most urban and agricultural areas. Storage provides a major role in shifting timing to match water needs at the point of use.

Most water users benefit from groundwater and/or surface water storage somewhere in the system. Some ecosystem uses also benefit from water storage. Use of groundwater and surface storage has been used in California since the establishment of Spanish missions.

For *California' Groundwater, Bulletin 118 – Update 2003* (DWR 2003), DWR delineated 431 groundwater basins, underlying about 40 percent of the surface area of the state. The mountainous areas of the state generally do not hold significant groundwater basins, but do support individual wells for small uses. DWR noted that previous estimates of total groundwater volume in California ranged from 850 million acre-feet (MAF) to 1.3 billion acre-feet. DWR notes that this total groundwater storage capacity is misleading because it only takes into account one aspect of the physical character of the basin. Many other factors limit the ultimate development potential of a groundwater basin. These factors may be physical, chemical, economic, environmental, legal, and institutional.

Estimates of usable storage represent only the total volume of groundwater assumed to be usable in storage, not what would be available for sustained use on an annual basis. Previous estimates of usable groundwater storage capacity range from 143 MAF to 450 MAF. However, new groundwater storage can be developed only where there is available storage capacity, or the volume of a basin that is unsaturated and capable of storing additional groundwater. Natural or artificial recharge can be used to fill this available storage capacity.

California has over 1,000 surface water reservoirs. The largest 200 reservoirs, those with storage capacities over 10,000 acre-feet, have a combined capacity of over 41 MAF (DWR 2009). In addition to providing water supply, surface storage reservoirs often provide multiple benefits including flood control and release of water for hydroelectricity, water quality improvements, ecosystem, and other benefits.

On-stream surface storage reservoirs are located on active rivers or streams and are filled by the flow of the rivers/streams. Off-stream surface storage reservoirs are located away from active streams and are filled by diversions from nearby rivers or other water sources. The State and federal governments built many of the largest reservoirs in California from the late-1930s into the mid-1970s. Local and regional entities are still building new surface storage reservoirs. In recent decades, local and regional agencies have developed and built surface storage reservoirs that provide a number of benefits while minimizing impacts on the environment. These reservoirs have improved local and regional water supply reliability, improved water quality and provided a key source of emergency water if needed in times of drought or other catastrophe.

### Loss of Natural Snowpack Storage

Snowmelt currently provides an annual average of 15 million acre-feet of water, slowly released between April and July each year. Based upon historical data and modeling, DWR projects that, due to climate change, the Sierra snowpack will experience a 25 to 40 percent reduction from its historic average by 2050. (DWR 2008)

1 Climate change may make water availability and demands even more variable, placing more  
2 demands on existing storage. While water agencies continue to expand their water storage, the  
3 average early spring snowpack, California's natural water storage, in the Sierra Nevada decreased by  
4 about 10 percent during the last century, a loss of 1.5 million acre-feet; and very considerable  
5 additional losses in snowpack are expected due to climate change (DWR 2008).

6 In addition to the *California Water Plan Update 2009* (DWR 2009), the Delta Vision Blue Ribbon Task  
7 Force (Task Force 2008) and the Delta Stewardship Council (Delta Stewardship 2011) recognized  
8 the value for additional storage along with improved conveyance for sustainable management of the  
9 Delta. One strategy developed by the Natural Resources Agency and DWR to help deal with climate  
10 change is to expand water storage and conjunctive management of surface and groundwater  
11 resources (Resources Agency and DWR 2008). However, the number of storage sites that can be  
12 feasibly developed is diminished with each new storage project – the best sites have already been  
13 developed.

### 14 **1B.3 Integrated Regional Water Management**

15 As indicated by its title, the *California Water Plan Update 2009: Integrated Water Management* (DWR  
16 2009) focuses on integrated water management by preparing a strategic plan for California water  
17 management through 2050. Integrated water management recognizes the interrelated nature of  
18 various water management tools and how combinations of these tools may need to vary within a  
19 given region, among regions, or statewide. The focus is on the interrelation of the different water  
20 management tools with the understanding that changes in the use of one tool will affect the use of  
21 other tools.

22 Integrated water management relies on a diversified portfolio of water management tools  
23 (presented as 27 resource management strategies in the *California Water Plan Update 2009*). This  
24 diversification is essential to provide the flexibility needed to cope with changing and uncertain  
25 future conditions. In addition, no single package of management tools will work for all areas of  
26 California as each region has its own needs, constraints, and opportunities. In the context of  
27 integrated regional water management, one resource management strategy would seldom be an  
28 alternative for another strategy.

29 Water storage needs to be part of a diversified water management portfolio, not a stand-alone tool.  
30 Since each region has different characteristics, new water storage will play a different role,  
31 proportion, and priority within each region's integrated regional water management plan (IRWM).  
32 The proposed project actions will present changed Delta conditions that will provide new  
33 opportunities for modified or new storage for many of the regions. Depending on the region and the  
34 mix of other water management tools, regional/local water agencies can reconsider the role of new  
35 groundwater or surface storage within revisions to their IRWMs. Reoperation of existing storage  
36 may provide increased benefits with implementation of the proposed project. For example,  
37 improved flexibility and reliability of diverting water from the Delta under various hydrological  
38 conditions may facilitate re-operation of existing storage or the creation of new storage. In addition,  
39 new Delta conveyance may alter operation of surface storage reservoirs upstream from the Delta.

## 1B.4 Groundwater Storage

For *California's Groundwater, Bulletin 118 – Update 2003* (DWR 2003) DWR estimated that 9 million to 10 million acre-feet of groundwater was used in 1947. By the beginning of the 21st century, the amount of groundwater used had increased to an estimated 15 million acre-feet. In an average year, groundwater meets about 30 percent of California's urban and agricultural water demands. In drought years, this percentage increases to more than 40 percent. DWR estimates that groundwater overdraft to be about 1.5 million acre-feet annually. Figure 1B-1 shows California's groundwater basins and demonstrates that groundwater resources are widespread, but very site specific.

Unlike surface water use, groundwater use in California is not covered by a statewide management program or statutory permitting process. Most of the law governing groundwater use in California has evolved through a series of court decisions. In addition, the California Legislature has thus far treated groundwater management as a local responsibility (Sax 2002). Therefore, the State's role to date has been primarily to provide technical and financial incentives, guided by legislation, to local agencies to improve local groundwater management.



Figure 1B-1. California Groundwater Basins

1 There are three basic methods available for managing groundwater resources in California: (1)  
 2 management by local agencies under authority granted in the California Water Code or other  
 3 applicable State statutes, (2) local government groundwater ordinances or joint powers agreements,  
 4 and (3) court adjudications. No law requires that any of these forms of management be applied in a  
 5 basin. CEQA documents on proposed development projects also often treat groundwater overdraft  
 6 as a “significant effect on the environment” to be mitigated or avoided if feasible. Management is  
 7 often instituted after local agencies or landowners recognize a specific groundwater problem. Local  
 8 agencies utilize existing government bodies and authority to proactively monitor and manage  
 9 groundwater resource issues.

10 Even though groundwater resources are under local management, the State encourages  
 11 coordinated, basin-wide, local agency management of groundwater resource and provides grant  
 12 funds and low-interest loans to leverage local investments in their groundwater management and  
 13 monitoring programs. The goal is to help local agencies better understand how to manage  
 14 groundwater resources effectively to ensure the safe production, quality, and storage of  
 15 groundwater in the State.

16 The 2000 Proposition 13 (Safe-Drinking Water, Clean Water, Watershed Protection, and Flood  
 17 Protection Act) provided \$205.6 million in State grant and loan funding to 62 applicants for  
 18 conjunctive use projects, with total costs of \$1 billion – a good example of State funding leveraging  
 19 local funding. It is estimated that these projects will provide, on average, an additional 300,000 ac-  
 20 ft/year to local and regional water supplies. The 2002 Proposition 50 provided \$500 million of State  
 21 bond funding for IRWM projects. Although this funding is not specifically targeted at groundwater  
 22 management, many of the funded projects would expand groundwater storage.

23 In addition, the 2000 Local Groundwater Management Assistance Act of 2000 [AB 303] was enacted  
 24 to provide Local Groundwater Assistance (LGA) grants to local public agencies with up to \$250,000  
 25 to conduct groundwater studies or carry out groundwater monitoring and management activities.  
 26 As of 2009, six (6) rounds of AB 303 grants have been awarded to support local groundwater  
 27 assistance projects. Grants from new solicitation package released in January 2012 for an additional  
 28 \$4.7 million in funding from Proposition 84 are expected to be awarded in Fall 2012.

29 In 2009, the Legislature passed Senate Bill (SB)x7-6, which establishes, for the first time in  
 30 California, collaboration between local monitoring parties and DWR to collect groundwater  
 31 elevations statewide and provides that this information be made available to the public.

### 32 **1B.4.1 State Directives and Programs**

- 33 • Assembly Bill (AB) 3030 (Costa 1992) encouraged local agencies to adopt groundwater  
 34 management plans for managing their groundwater resources whether or not their  
 35 groundwater basins are in overdraft condition. When Bulletin 118 was published in 2003, more  
 36 than 200 local agencies had adopted AB 3030 groundwater management plans. Now, with the  
 37 emphasis on integrated regional water management plans, the number of areas of the state  
 38 covered by IRWM plans is continually increasing.
- 39 • AB 303 (Thomson 2000), the Local Groundwater Management Assistance Act of 2000  
 40 (California Water Code Section 10795 et seq.), provides financial incentives to help local  
 41 agencies better understand how to manage groundwater resources effectively to ensure the safe  
 42 production, quality, and storage of groundwater in the State. Eligible projects include  
 43 groundwater studies, groundwater monitoring, and groundwater basin management.

- 1       • The Proposition 13 (2000) Groundwater Storage/Recharge Program authorized DWR to  
2       provide grants for feasibility studies and construct projects to facilitate conjunctive  
3       management of surface water and groundwater to improve water supply reliability.
- 4       • Proposition 50 (2002) provided \$500 million for IRWM projects. While these funds were not  
5       specifically targeted at groundwater projects, many funded projects expanded management of  
6       groundwater storage.
- 7       • AB 599 (Liu 2001) required the State Water Resources Control Board to establish a  
8       comprehensive monitoring program to assess groundwater quality in each groundwater basin  
9       in the State and to increase coordination among agencies that collect groundwater  
10      contamination information.
- 11      • SB 1938 (Machado 2002) contained new requirements for local agency groundwater  
12      management plans to be eligible for public funds for groundwater projects.
- 13      • Proposition 84 (2006) contained an additional \$1 billion for IRWM projects, many expanding  
14      management of groundwater storage.
- 15      • SBx7-6 (Steinberg 2009) of the of the 2009–2010 7<sup>th</sup> Extraordinary Session of the Legislature  
16      requires local agencies to monitor and report the elevation of their groundwater basins to help  
17      manage the resource during average water years and drought conditions.

## 18   **1B.4.2        Potential Increase in Water Supply**

19       Reoperation of the existing groundwater storage system could significantly increase annual water  
20       deliveries throughout California. Conservative estimates of potential conjunctive management  
21       indicate that average annual water deliveries could be increased by 0.5 MAF (DWR 2009). More  
22       aggressive estimates indicate a potential increase in annual water deliveries by 2 MAF. However,  
23       more aggressive estimates of potential increases in water deliveries depend upon predictable and  
24       reliable exports of surface water from the Delta to provide a source of groundwater recharge. Since  
25       implementation of these projects is local and regionally controlled, estimates of costs have not been  
26       made. Also, protection of groundwater quality, including recharge area protection and  
27       groundwater/aquifer remediation, will make groundwater storage more reliable as described  
28       below.

## 29   **1B.4.3        Groundwater and Aquifer Remediation**

30       Contaminated groundwater can come from both naturally occurring and anthropogenic sources.  
31       Degraded groundwater quality can make the source unusable or at least limit its utility. Remediation  
32       systems can employ passive or active methods to remove contaminants. Passive remediation allows  
33       contaminants to biologically or chemically degrade or disperse in situ (while it is still in the aquifer)  
34       over time. Active remediation involves either treating contaminated water in situ or extracting  
35       contaminated water from the aquifer and treating it. Active in situ methods generally involve  
36       injecting chemicals into the contaminant plume to obtain a chemical or biological removal of the  
37       contaminant. Extracting and treating contaminated groundwater can involve physical, chemical,  
38       and/or biological processes.

39       There are about 16,000 sites in the state where investigation or remediation of contaminants is  
40       ongoing (DWR 2009). The potential benefits of remediating contaminated groundwater so the water  
41       can be used as a part of the available water supply are:

- 1       • An additional water supply is available that would not be available without remediation.
- 2       • The cost of buying an alternate water supply is avoided.
- 3       • Treated groundwater that meets water quality standards may be blended with other water
- 4       supplies to increase the total available water supply.
- 5       • Groundwater from remediation projects and blended supplies that do not meet drinking water
- 6       or other high water quality requirements may still be available to meet water needs that do not
- 7       require such high quality water (e.g., landscape irrigation), thus increasing the overall water
- 8       supply.
- 9       • A supply is maintained that is used throughout the state to meet up to 40 percent of the state's
- 10      water demand.
- 11      • Future wellhead treatment costs are lessened by preventing contaminant plumes from
- 12      spreading.
- 13      • Use of the remediated aquifer for storage of excess surface water supplies.

14      In 1989, the California Legislature established the Underground Storage Tank (UST) Cleanup Fund  
 15      to reimburse petroleum UST owners for the costs associated with the cleanup of leaking petroleum  
 16      USTs. As of January 2008, the State had disbursed over \$2.3 billion to eligible claimants.

17      Based on cost data from the State Water Resources Control Board and the California Department of  
 18      Public Health, Division of Drinking Water and Environmental Management, total groundwater  
 19      remediation costs in California, excluding costs dealing with salt management, could approach \$20  
 20      billion over the next 25 years (DWR 2009).

#### 21      **1B.4.4            Recharge Area Protection**

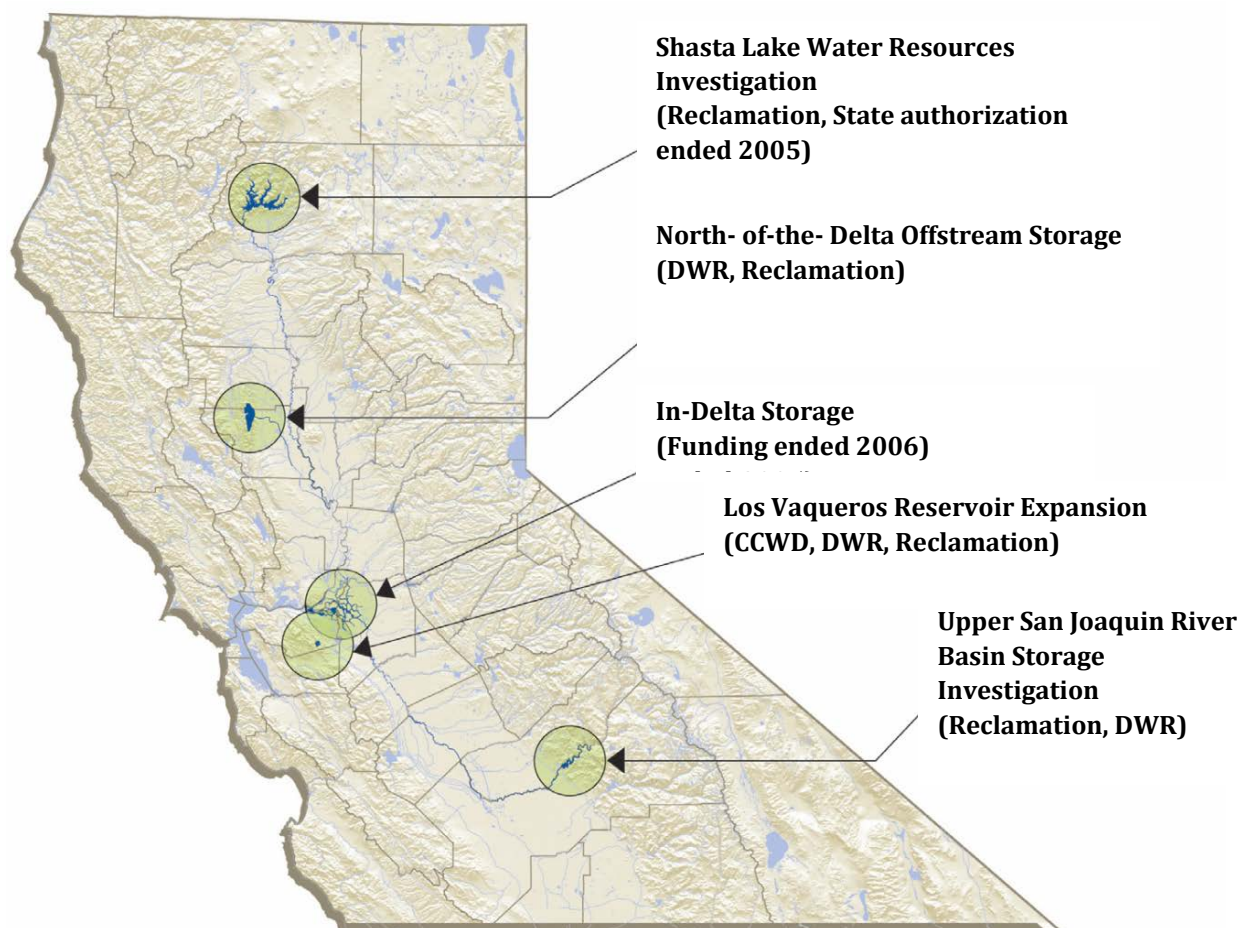
22      Protection of recharge areas requires a number of actions based on two primary goals. These goals  
 23      are: (1) ensuring that areas suitable for recharge continue to be capable of adequate recharge rather  
 24      than covered by urban infrastructure, such as buildings and roads; and, (2) preventing pollutants  
 25      from entering groundwater to avoid expensive treatment that may be needed prior to potable,  
 26      agricultural, or industrial beneficial uses.

### 27      **1B.5            CALFED Surface Storage**

28      The CALFED Record of Decision (2000) identified five potential surface storage reservoirs that  
 29      resulted from screening of 52 potential new or expanded reservoirs (CALFED 2000). See Figure 1B-  
 30      2 for locations of potential projects.



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**Figure 1B-2 Location of Potential CALFED Surface Storage Projects**

Following is a summary of the investigations.

- Shasta Lake Water Resources Investigation (SLWRI)** – The study is investigating enlargement of the existing Shasta Dam and Lake. The U.S. Bureau of Reclamation (Reclamation) is leading the investigation in consultation with DWR and local water interests and stakeholders. State funding for the investigation ended in 2005. Alternative project sizes are under study include 6.5, 12.5, and 18.5 foot raises of Shasta Dam. DWR’s participation in the Shasta Lake Water Resources Investigation is limited due to California Public Resources Code 5093.542, which seeks to avoid adverse effect on the free-flowing condition of the McCloud River. Increased capacity in Shasta Lake could store greater amounts of water during wet years, providing more flexibility and greater supplies in subsequent years, and could help to increase and maintain a cold water pool in the future as warming temperatures due to climate change increase the challenge of maintaining water temperatures in the northern part of the Sacramento River that can support cold-water salmonid species (e.g., winter run Chinook salmon). The primary objectives of SLWRI are to increase the survival of anadromous fish populations in the Sacramento River, primarily upstream from the Red Bluff Diversion Dam and increase water supplies and water supply reliability for agricultural, M&I, and environmental purposes to help meet future water demands. Reclamation completed and released a preliminary draft

1 environmental impact statement and a draft feasibility report for the SLWRI on February 6,  
2 2012.

- 3 ● **North-of-the-Delta Offstream Storage (NODOS)** – DWR, Reclamation, and local partners are  
4 evaluating the feasibility of offstream storage north-of-the-Delta in the northern Sacramento  
5 Valley to improve water supply and water supply reliability, increase survival of anadromous  
6 fish and other aquatic species in the Sacramento River and the Delta, improve Delta water  
7 quality, and provide flexible generation benefits to integrate renewable energy generation into  
8 California’s electric grid. Among several alternative sites under study, Sites Reservoir appears to  
9 be the most promising location. Current investigation focuses on 1.2 MAF and 1.8 MAF reservoir  
10 sizes. The reservoir would be filled primarily through diversions from the Sacramento River. In  
11 August 2010, Glenn-Colusa Irrigation District, Reclamation District 108, Tehama-Colusa Canal  
12 Authority, Maxwell Irrigation District, Yolo County Flood Control and Water Conservation  
13 District, Glenn County and Colusa County formed the Sites Joint Powers Authority (Sites JPA  
14 2010) for the purpose of developing, constructing, and managing operation of Sites Reservoir. In  
15 August 2011, the State Water Resources Control Board approved \$1.75 million in Proposition  
16 204 funds to the Sites JPA to assist DWR in completing the environmental documents for the  
17 North-of-the-Delta Offstream Storage Investigation. DWR, Reclamation, and the Sites Powers  
18 Authority are completing a draft environmental impact report/environmental impact statement  
19 (EIR/EIS) and draft feasibility report for the NODOS investigation. The draft EIR/EIS and  
20 feasibility report are not yet completed.

- 21 ● **In-Delta Storage** – DWR completed the In-Delta Storage Program State Feasibility Study Report  
22 in January 2004. DWR completed a Draft State Supplemental Feasibility Report in 2006 (DWR  
23 2006) to respond to comments received on the 2004 State Feasibility Study Report. The Draft  
24 State Supplemental Feasibility Report recommended that significant investment in field testing,  
25 data collection and modeling is needed to reduce uncertainty associated with project operations,  
26 water supply and quality benefits, and the effects of dissolved organic carbon, dissolved oxygen,  
27 temperature and taste and odor on project water supply and quality.

28 DWR did not receive any expression of interest from potential project participants willing to use  
29 water developed by the project and share in project costs. DWR suspended the In-Delta Storage  
30 study in 2006.

- 31 ● **Los Vaqueros Reservoir Expansion** – The Contra Costa Water District expanded its Los  
32 Vaqueros Reservoir from 100 TAF to 160 TAF. The reservoir is filled by diversions from the  
33 Delta under CCWD’s existing federal water project contract and its own water right. Additional  
34 investigations by Bay Area water users are underway to further expand the reservoir from 160  
35 TAF to 500 TAF. The Los Vaqueros Reservoir provides emergency storage and water quality  
36 benefits for CCWD and other regionally integrated Bay Area water users. Added surface storage  
37 also provides supply reliability by allowing CCWD to divert during times of Delta abundance and  
38 reduce its demands during times of scarcity or ecosystem sensitivity.

- 39 ● **Upper San Joaquin River Basin Storage Investigation** – While different alternatives are under  
40 investigation, the Temperance Flat Reservoir site on the San Joaquin River at river mile 274  
41 could provide up to 1.26 MAF storage capacity (Reclamation 2008). Under current Delta  
42 regulatory conditions, San Luis Reservoir (SLR) cannot be filled in most years. With added Delta  
43 conveyance the SLR could be filled about 85% of the time. Added storage on the San Joaquin  
44 River could be integrated with the SWP adding south-of-the-Delta Storage to the CVP and SWP  
45 systems. Under an operations integration concept, some SWP or CVP water supplies from the

1 Delta that are diverted to the SLR would instead be diverted to water users in the CVP Friant  
 2 Division, while San Joaquin River water would be stored in the new reservoir. During wet  
 3 periods this would increase the storage space available in the SLR and allow capture of  
 4 additional SWP and CVP supplies from the Delta. Accumulated San Joaquin River water would be  
 5 supplied through exchange to SWP and CVP south-of-Delta water users, reducing the demand on  
 6 the Delta during dry periods. Added San Joaquin Surface Storage also facilitates increased  
 7 groundwater storage operations in the southern central valley.

8 These projects were conceived to support multiple benefits that combine ecosystem restoration,  
 9 water quality improvements, and other objectives with the traditional purposes of water supply  
 10 reliability, hydropower, and flood protection. The potential projects need to be flexible to  
 11 successfully operate under increasingly uncertain future conditions such as those resulting from  
 12 climate change, declining ecosystem and water quality, greater impacts of droughts and floods, and  
 13 export pumping constraints in the Delta. Project planning also needs to consider that the reservoirs  
 14 will likely need to be adaptively managed to respond to improved science.

15 The investigations have identified a wide variety of potential operation scenarios for each reservoir  
 16 to demonstrate range of potential benefits and potential State, federal, and local agency  
 17 participation. While, the investigations are generally intended to identify system benefits, they will  
 18 ultimately need be structured to meet the needs of the regional/local participants in the projects.  
 19 The Sites Joint Powers Authority mentioned above is an example of needed local participation in the  
 20 other potential projects.

### 21 **1B.5.1 State Directives and Programs**

22 The 2009 Comprehensive Water Package included a water bond (requires future public vote) that  
 23 may provide up to \$3 billion to fund a portion of construction for one or more CALFED surface  
 24 storages, groundwater storage or groundwater contamination prevention or remediation projects,  
 25 conjunctive use and reservoir reoperation projects, and local and regional surface storage projects  
 26 that improve the operation of water systems in the state and provide public benefits. This public  
 27 money is for investment in public benefits including ecosystem restoration, flood management,  
 28 water quality, emergency response, and recreation. Water supply reliability benefits for urban or  
 29 agricultural users are intended to be paid for by those beneficiaries.

### 30 **1B.5.2 Potential Increase in Water Supply**

31 While several alternative sizes and operating scenarios for each reservoir are still under  
 32 consideration, Table 1B-1 shows interim benefits and costs from DWR's *CALFED Surface Storage*  
 33 *Investigations, Progress Report* (DWR 2010). Since each potential reservoir is in a different  
 34 geographic region and produces different benefits, the results in Table 1B-1 are not comparable  
 35 among the potential reservoirs. Also, the interim benefits for a given reservoir are not necessarily  
 36 additive to benefits for another reservoir. This data is provided for informational purposes; please  
 37 see Appendix 5A for discussion of storage assumptions used in modeling for action alternatives.

38 North-of-Delta Offstream Storage has the largest potential benefits, but also has the largest costs of  
 39 the CALFED surface storage reservoirs investigated. The interim estimated capital cost for a 1.8  
 40 million acre-feet (MAF) reservoir is about \$3.6 billion. The estimated long-term benefits are 560  
 41 thousand acre-feet (TAF) per year and dry period benefits are 387 TAF per year split between  
 42 ecosystem, water supply, and water quality benefits.

1 **Table 1B-1. CALFED Surface Storage Interim Benefits and Costs**

Investigation	Project Type	New Storage Capacity	Estimated Capital Cost	Primary Beneficiary <sup>a</sup>	Delivered Water Benefits (per year)	
					Long-Term Average (Oct. 1922 – Sept 2003)	Driest Periods Average (May 1928 – Oct. 1934; Oct. 1975 – Sept. 1977; Jun. 1986 – Sept 1992)
Shasta Lake Water Resources Investigation	Enlarge Shasta Dam (raise height by 18.5 feet)	634 TAF	\$942 million (2006 dollars)	Ecosystem	Amount TBD <sup>b</sup>	Amount TBD
				Water Supply	Amount TBD	76-133 TAF
				Water Quality	Amount TBD	Amount TBD
				<b>Total</b>	<b>TBD</b>	<b>76-133 TAF</b>
North-of-Delta Offstream Storage	New offstream Sites Reservoir	1.8 MAF	\$3.62 billion (2007 dollars)	Ecosystem	180 TAF	66 TAF
				Water Supply	183 TAF	209 TAF
				Water Quality	197 TAF	112 TAF
				<b>Total</b>	<b>560 TAF</b>	<b>387 TAF</b>
Los Vaqueros Reservoir Expansion	Enlarge Los Vaqueros Dam (increase storage capacity from 160 TAF to 275 TAF)	115 TAF	\$985 million (2008 dollars)	Ecosystem (water deliveries through improved fish screens in lieu of diversions at export facilities)	147 TAF	86 TAF
				Water Supply	13 TAF	3 TAF
				<b>Total</b>	<b>160 TAF</b>	<b>89 TAF</b>
Upper San Joaquin River Basin Storage Investigation	New Temperance Flat Reservoir	1.26 MAF	\$3.36 billion (2006 dollars)	Ecosystem	Amount TBD	Amount TBD
				Water Supply	Amount TBD	Amount TBD
				Water Quality	Amount TBD	Amount TBD
				<b>Total</b>	<b>140 TAF</b>	<b>86 TAF</b>

<sup>a</sup> The proportions of primary beneficiaries can be adjusted and other benefits (such as hydroelectric power generation, flood protection, recreation, emergency response water, etc.) can be included.

<sup>b</sup> TBD = to be determined.

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1 While storage is not included as part of the proposed project, new Delta conveyance may provide  
 2 opportunities for new surface or groundwater storage projects, and reoperation of existing storage.  
 3 The determination of how new storage fits into regional water management portfolios are best  
 4 determined by regional/local water agencies. The following three preliminary study results provide  
 5 an indication on how new conveyance may provide opportunities for new storage:

- 6 • Preliminary modeling for the *CALFED Surface Storage Investigations, Progress Report* (DWR,  
 7 2010) considered how the CALFED surface storage projects could perform with a new Delta  
 8 conveyance facility, such as that being considered by BDCP/California WaterFix. With the  
 9 existing south of Delta storage, the modeling indicated that the potential CALFED surface  
 10 storage projects would provide approximately the same benefits with or without new Delta  
 11 conveyance.
- 12 • Additional internal preliminary studies by DWR in 2010 considered the potential benefits of  
 13 expanding north of Delta surface storage and expanding groundwater storage south of the Delta  
 14 in combination with new Delta conveyance. Using theoretical planning assumptions that reflect  
 15 essentially unlimited groundwater storage capacity (5 MAF), south of Delta water deliveries  
 16 could be improved by about 100 TAF per year over deliveries with only new Delta conveyance  
 17 and a 1.8 MAF Sites Reservoir.
- 18 • Based on preliminary BCDP modeling, the addition of 1 MAF of new south of Delta storage  
 19 (surrogate for surface storage, groundwater storage, or re-management opportunities) could  
 20 increase Delta water exports by approximately 150 TAF per year. Virtually all of the increase  
 21 would occur in wetter years.

22 While water supply improvements of 100 TAF to 150 TAF per year from these preliminary studies  
 23 are significant, the potential benefit of storage specifically derived from new Delta conveyance  
 24 appears limited.

## 25 1B.6 Regional/Local Surface Storage

26 Many California water agencies rely on surface storage as part of their water management  
 27 portfolios. Like for CALFED surface storage, regional/local surface storage can provide multiple  
 28 benefits and can increase the benefits of other water management tools. Many water agencies rely  
 29 both on large reservoirs that provide water supply over several regions and on regional/local  
 30 reservoirs that provide water supply only within a region.

31 While the State and federal governments have not built new large system surface storage since the  
 32 mid 1970s, water agencies continue to build new surface storage to meet localized needs. Only six  
 33 new surface storage reservoirs were constructed in the 1980s and 1990s and only three have been  
 34 constructed since 2000. Surface storage reservoirs constructed in the past few decades have been  
 35 for regional/local use, primarily to provide water supply reliability against catastrophic events and  
 36 droughts, for operational flexibility to meet peak summer water demands, and for flood control.  
 37 Surface storage reservoir projects continue to be constructed or expanded to meet specialized  
 38 regional and local needs. Examples of reservoirs built or updated in the last few decades include:

- 39 • **Diamond Valley Reservoir** – Metropolitan Water District of Southern California completed the  
 40 800 TAF Diamond Valley Reservoir in 1999. The lake holds enough water to meet the area's  
 41 emergency and drought needs for six months.

- 1       ● **Los Vaqueros Reservoir** – In 2012 the Contra Costa Water District expanded the Los Vaqueros  
2       Reservoir, built in 1998, from 100 TAF to 160 TAF for emergency supply and to manage the  
3       water quality of diversions from the Delta.
- 4       ● **San Vicente Dam** – Construction began in November 2011 on San Diego County Water  
5       Authority’s \$450 million project to raise San Vicente Dam by 117 feet to increase reservoir  
6       capacity by 150 TAF.
- 7       ● **Brock Reservoir** – Reclamation constructed Brock Reservoir (8 TAF) in November 2010 near  
8       Drop 2 on the All-American Canal in southern California. Reclamation estimates the project  
9       could save as much as 70 TAF of water a year, water that can remain in Lake Mead as a hedge  
10      against drought.

11      In addition, various smaller, older, obsolete dams have been removed for the primary purpose of  
12      improving fish passage to upstream habitat.

13      Justification for increased regional/local surface storage is based specifically on the needs within  
14      each region. The *California Water Plan Update 2009* provides resource management strategies to  
15      meet the water-related resource management needs of region and the state. The plan did not  
16      attempt to estimate potential additional regional surface storage capacities and costs because the  
17      need for additional surface storage greatly depends on the characteristics of each region, other  
18      available water management tools, the use for the potential storage, and the acceptable risk  
19      contained in each IRWM plan. It suggests that the need for additional local surface storage may be  
20      greatest in the mountainous areas of the state. Although much of the water used in the state  
21      originates in the mountains, these mountainous areas generally have limited groundwater supplies  
22      and a smaller array of available management strategies to meet local needs.

23      As described in the *California Water Plan Update 2009*, local storage development that could address  
24      this issue includes the reoperation of existing reservoirs in coordination with downstream  
25      reservoirs. While many existing reservoirs were built for hydropower, flood control, and  
26      consumptive water uses, new surface storage could also be considered for the following additional  
27      benefits:

- 28      ● Water quality management
- 29      ● System operational flexibility
- 30      ● Ecosystem management
- 31      ● Sediment transport management
- 32      ● River and lake recreation
- 33      ● Water supply augmentation including water transfer and conjunctive use facilitation
- 34      ● Emergency water supply

35      One potential reservoir being considered for additional benefits such as those listed above is the  
36      Sites Reservoir, as described in the North-of-the-Delta Offstream Storage section. It is likely that  
37      more of the potential CALFED surface storage projects described in Table 1B-1 will also be  
38      developed specifically to meet regional/local needs.

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