This chapter describes the physical environment, recreation facilities, and associated recreation activities and opportunities that could be affected by implementing the BDCP alternatives in the study area (Plan Area) (Figure 1-4). Chapter 30, *Growth Inducement and Other Indirect Effects*, Section 30.3.2, provides a discussion of potential specific growth-related effects on recreation in the Delta and SWP and CVP Export Service Areas, including a discussion of participation in Delta recreation.

## 9 15.1 Environmental Setting/Affected Environment

## 10 15.1.1 Potential Environmental Effects Area

## 11 **15.1.1.1 Description of Existing Conditions in the Study Area**

The Delta, Yolo Bypass, and Suisun Marsh contain numerous parks, extensive public lands, and many
 interconnected rivers, sloughs, and other waterways that offer diverse recreation opportunities.
 Privately owned commercial marinas and resorts allow access to the waterways and a variety of
 other recreational opportunities and services. Private lands also provide several recreational
 opportunities, particularly hunting.

## 17 Recreational Activities and Opportunities in the Study Area

18 The Delta is a maze of channels and islands at the confluence of the Sacramento and San Joaquin

19 Rivers. It encompasses the largest estuary system on the West Coast. The Delta region is a 1,150-20 square-mile area that provides more than 500 miles of navigable waterways, equaling more than

square-mile area that provides more than 500 miles of navigable waterways, equaling more than
 57,000 navigable surface acres (California Department of Boating and Waterways 2003). This vast

- network of rivers, channels, sloughs, and islands provides a unique recreation resource in California.
- Based on a statewide survey in which California boaters were asked which waterways they used
  most out of nearly 300 different waterways, the Delta was identified as a popular boating
  destinations in the state, exceeded only by the Pacific Ocean, San Francisco Bay, and the Colorado
- 26 River. In addition, among the 10 regions the state delineated for the survey, the 3 regions that
- include portions of the Delta (San Francisco Bay, Sacramento River Basin, and Central Valley)
- accounted for nearly half of the registered boats in the state (California Department of Boating and
- 29 Waterways 2002).
- Recreation users in the Delta often participate in multiple activities during a daily visit; although boating and fishing are the most popular, participants in these activities also take part in wildlife
- 32 viewing, sightseeing, walking, picnicking, and camping (California Department of Parks and
- Recreation 1997), contributing to overlap in activity participation by visitors. There is also overlap
- 34 because activities, such as hunting, fishing, wildlife viewing, and sightseeing, can be both water- and
- land-based. This overlap creates an interconnected web of users and activities and leads to an
- 36 appreciation and enjoyment of the Delta for the variety of recreation opportunities available on each
- 37 trip.

1

2

- 1 This section provides a description of the recreational activities and facilities in the statutory Delta,
- as well as a discussion of Delta recreation users and estimates of participation in Delta recreation
   activities.

#### 4 Water-Based Recreation Activities

- 5 The Delta is a regional destination for water-based recreationists because of its climatic conditions,
- 6 variety and abundance of fish, large maze of navigable waterways, and favorable water levels during
- 7 summer, when most regional reservoirs experience substantial drawdown. Activities in the Delta
- 8 include cruising, waterskiing, wakeboarding, using personal watercraft, sailing, windsurfing, and
- 9 kiteboarding, as well as fishing and hunting (from land and by boat).

## 10 Boating

- 11 Most recreational boating use is by small (under 26 feet long) powerboats (California Department of
- 12 Parks and Recreation 1997; California Department of Boating and Waterways 2003), although larger
- 13 cruising boats and houseboats are components of boating use in the Delta. Common powerboating
- 14 activities in the Delta are cruising (exploring the maze of Delta channels), waterskiing,
- 15 wakeboarding, and using personal watercraft. Opportunities for these activities can be found
- 16 throughout the Delta, with suitable locations depending on wind, water temperature, channel width,
- 17 orientation, depth, and proximity to facilities. The Delta provides facilities for boaters including
- 18 ramps, yacht clubs, and marinas, which often have amenities such as fuel, supplies, waste pump-out
- 19 facilities, and guest docks. Restaurants and other businesses in the Delta, as well as the towns of
- 20 Walnut Grove and Isleton, also offer guest docks for temporary boat tie-up.
- The summer months (Memorial Day to Labor Day) are the peak times for powerboating activities in the Delta, with the Fourth of July typically the single highest peak-use event of the year, followed by other summer weekends and special event days (California Department of Boating and Waterways 2003).
- Boating participation is predicted to increase for the period of 2010–2020 (Plater and Wade 2002). 25 However, boat registration data from the 13 Delta Primary Market Area counties (California 26 27 Department of Boating and Waterways 2003) for 2002–2009 indicate a pattern of slight but steady declines in boat registrations over that period in most counties (California Department of Boating 28 29 and Waterways 2003–2010). Overall, the number of registered boats in the Primary Market Area counties fell 5.3% between 2002 and 2009. Given that boats originating in the Primary Market Area 30 account for more than 75% of Delta boating trips (California Department of Boating and Waterways 31 32 2003), these data suggest that predicted boating activity increases for the period 2000–2010 have not occurred. 33
- Nonpowered boating activities in the Delta include sailing, windsurfing, kiteboarding, canoeing, and 34 35 kayaking. All three wind-related activities (sailing, windsurfing, and kiteboarding) are conducted on the main Sacramento and San Joaquin Rivers, with windsurfing and kiteboarding most common on 36 37 the Sacramento River from Rio Vista to Sherman Island, and on the San Joaquin River from Twitchell Island to Little Sherman Island (California Department of Boating and Waterways 2003). Sailing 38 activities are conducted more widely on the main rivers. Motorized sailboats can use those Delta 39 40 waterways that are sufficiently deep. In the eastern Delta, canoeists and kayakers can find tranquil, isolated waterways that provide shelter from strong winds and abundant wildlife-viewing 41 opportunities. 42

- Weather conditions make the summer months a preferred time for sailing, windsurfing, and 1
- 2 kiteboarding, with peak use times on summer weekends and holidays. Paddle boaters prefer spring
- and fall off-seasons because of cooler air temperatures, less boat traffic, and more wildlife-viewing 3
- 4 opportunities (California Department of Boating and Waterways 2003).

#### Water- and Land-Based Activity Participation 5

In 1996, DPR surveyed boat owners and licensed anglers who used the Delta that year (California 6 7 Department of Parks and Recreation 1997). Among boaters, cruising and fishing from a boat were 8 the most frequent activities, with about 75% of respondents participating in each. The most 9 frequent nonboating activities among boaters were sightseeing, wildlife viewing, and shore-based fishing. (The first two of those activities can be pursued from a boat or land but were categorized as 10 "nonboating" activities by the survey.) The survey of anglers indicated that nearly 90% fished from a 11 boat, about 75% fished from shore, and about 14% fished in tournaments. The most frequent 12

- nonfishing activities among anglers were sightseeing, pleasure boating, and wildlife viewing. 13
- Surveys of the small and large boat owners conducted in 2000–2001 for the Delta Boating Needs 14
- 15 Assessment (California Department of Boating and Waterways 2003) indicated, like the earlier DPR
- 16 surveys, that cruising, fishing, and sightseeing were among the most popular Delta recreation
- activities. Large-boat owners placed less emphasis on camping and picnicking and more emphasis 17
- 18 on cruising and sightseeing than small-boat owners (although a majority of both groups participated
- 19 in those activities) (California Department of Boating and Waterways 2003). Table 15-1 compares
- 20 the Delta participation rates among small- and large-boat owners in these and other water- and land-based recreation activities. 21

Activity	Small-Boat Owners <sup>a</sup> (%)	Large-Boat Owners <sup>b</sup> (%)	
Cruising	51	82	
Fishing	67	57	
Sightseeing	55	65	
Camping	31	13	
Picnicking	39	25	
Swimming	47	68	
Skiing/Wakeboarding	40	17	
Wildlife Viewing	34	45	

#### 22 Table 15-1. Boat Owners' Participation in Water- and Land-Based Recreation Activities in the Delta

Source: California Department of Boating and Waterways 2003.

<sup>a</sup> Small boats were defined as boats less than 26 feet long; data represent the level of participation during small-boat owners' Delta boating trips (all past trips).

<sup>b</sup> Large boats were defined as boats 26 feet long or larger; data represent the level of participation during large-boat owners' most recent Delta boating trip.

#### 23

#### Boat Fishina 24

Boat fishing is a popular activity in the Delta. Game fish found in the Delta include catfish; sturgeon; 25 26

steelhead; striped, largemouth (black), smallmouth, and spotted bass; American shad; Chinook salmon; crappie; and bluegill (California Department of Parks and Recreation 1997; California

27

Department of Fish and Game 2011a). Boat fishing is a year-round activity in the Delta, with peak-28

- 1 use seasons varying by species, species abundance, and angling regulations. Striped bass are
- 2 prevalent fall through spring, sturgeon winter through spring, Chinook salmon late summer through
- fall, and black bass fall through spring (California Department of Boating and Waterways 2003;
- 4 SacDelta.com 1998). The Delta is one of the most productive trophy bass fisheries in the nation, and
- 5 numerous bass tournaments are held in the Delta throughout the year, including several corporate-
- sponsored tournaments (California Department of Fish and Game 2007a). Fishing is an important
   recreational activity in the Delta and supports commercial guiding and charter boat opportunities.

## 8 **Boat Hunting**

- Hunting has long been a recreational activity in the Delta, with waterfowl hunting being the primary
   type. Hunting by boat (typically used as a floating blind) is popular at the larger flooded islands, such
- as Franks Tract and Sherman Island, because hunters seek open, shallow waters and marsh areas
- where waterfowl congregate (California Department of Boating and Waterways 2003). Licenses and
   duck stamps to hunt waterfowl are required by the California Department of Fish and Wildlife
- 14 (CDFW) and U.S. Fish and Wildlife Service (USFWS). CDFW manages hunting in California, including
- 15 the public hunting programs at Sherman Island and other smaller wildlife areas. The California
- 16 Department of Parks and Recreation (DPR) allows hunting at Franks Tract, designated as Franks
- 17 Tract State Recreation Area. Boat hunting is also allowed at Big Break, which is managed by the East
- Bay Regional Park District (EBRPD) (Delta Protection Commission 1997). Late fall through early
- 19 winter is the designated waterfowl hunting season, with starting and ending dates varying each year
- 20 by species and by hunting method.

## 21 Other Boating-Related Activities

Boaters also participate in other related activities, such as boat camping (typically in houseboats or
other large boats with sleeping accommodations), swimming, wildlife viewing, and sightseeing as
secondary activities.

## 25 **Commercial Boat Tours and Fishing Guides**

Commercial tours and guides operate throughout the Delta and provide fishing and sightseeing
 opportunities. There are guided fishing and charter opportunities throughout the Delta. Boat tours
 include cruises, private charters, and ecotours through different outfitters, some of which operate
 year-round (California Delta Chambers and Visitor's Bureau 2009a).

## 30 Land-Based Recreation Activities

- Land-based activities are also provided in the Delta and include hunting, shoreline fishing, wildlife
- viewing, camping, picnicking, hiking and walking on trails, sightseeing, winery tours and festivals,
   and visiting historic sites.

## 34 Hunting

- 35 Private duck clubs, primarily in Yolo County, along with several state wildlife areas and one federal
- 36 wildlife refuge, provide hunting opportunities in the Delta. Generally, hunting on land is for
- 37 waterfowl and pheasant; hunting for rabbit, dove, and quail is also allowed at several of the state
- wildlife areas. A tule elk hunt is conducted at Grizzly Island Wildlife Area in Suisun Marsh. Hunting
- <sup>39</sup> blinds are provided at Yolo Bypass Wildlife Area and Stone Lakes National Wildlife Refuge (NWR).

- 1 The designated hunting season for waterfowl is generally late October through January; for upland
- 2 game birds such as pheasant, the season ranges from August through January, with opening and
- 3 closing days varying each year by species, geographic zone and hunting method (California
- 4 Department of Fish and Game 2011b; California Fish and Game Commission 2012). Licenses and
- 5 duck or upland game stamps are required. CDFW administers the Delta Island Hunting Program, a
- 6 late-season hunt for pheasants and waterfowl on state-owned lands on Twitchell and Sherman
- 7 Islands. Hunting days, which typically are Wednesdays and Saturdays, totaled 13 days in 2008, including two junior bunt days and one women's bunt day (California Department of Fish and Came
- including two junior hunt days and one women's hunt day (California Department of Fish and Game
   2009a).

## 10 Shoreline Fishing

11 Public fishing piers and public parks in the Delta provide shoreline, or bank, fishing access. Some

- 12 marinas also provide fishing piers. Shoreline anglers may gain access to Delta waterways at
- numerous locations along Delta roads (California Department of Boating and Waterways 2003).
- 14 Striped bass is the most popular game species among shoreline anglers (California Department of
- 15 Parks and Recreation 1997). Bank fishing is a year-round activity, with peak seasons varying by fish
- 16 species. Other species, like crayfish and frogs, with limitations, can also be taken by hand, line, or
- 17 trap with a valid fishing license.

## 18 Wildlife Viewing/Botanical Viewing/Nature Photography

Opportunities for birding and other wildlife viewing, as well as nature photography, are widespread 19 throughout the Delta; however, only a few locations provide facilities for wildlife viewing. Most 20 wildlife viewing is informal or is secondary to another activity (e.g., fishing, boating). The Delta is a 21 22 critical stopover for migratory birds, which can be viewed and photographed at the Yolo Bypass 23 Wildlife Area, Stone Lakes NWR, Cosumnes River Preserve, and Woodbridge Ecological Reserve, among other locations. Wildlife viewing and nature photography opportunities are available year-24 25 round in the Delta, although opportunities to see and photograph particular migratory bird species vary and generally occur in fall and spring. The arrival of overwintering sandhill cranes in the Delta 26 27 each fall provides viewing opportunities on public and private lands, and special events and tours 28 are held each year while the birds are present. Botanical viewing opportunities are available in 29 spring at the Jepson Prairie Reserve, where hundreds of plant species have been identified. Delta Meadows River Park (DPR property) is among the last remnants of natural Delta uplands (California 30 31 Watchable Wildlife 2009). According to the California Department of Parks and Recreation website at the time of this draft EIR/S, some of the facilities at the Delta Meadows River Park are closed to 32 the public and the park currently provides no visitor services. The park continues to serve as a 33 preserve and remains a mooring site for boaters. (California Department of Parks and Recreation 34

35 2012a; California Department of Parks and Recreation 2012b).

## 36 Camping

Camping opportunities, including both tent and recreational vehicle (RV) camping sites, are

available in the Delta, mostly at large public parks and private resorts and marinas. Some private

- resorts and marinas provide access to tenants and guests only, not the general public. Camping
- 40 opportunities for the general public, including tent, RV and group sites, are available at a few public
- 41 parks. In the past, Brannan Island State Recreation Area, offered boat-in camping, where a boat
- 42 berth is accompanied by a land campsite. Due to park closures, however, this activity is no longer

- 1 available until further notice. Camping is associated with general public recreational use of the
- 2 Delta, particularly boating and fishing, and therefore peaks during summer.

## 3 Picnicking

4 The generally fair weather, potential for viewing wildlife, and scenic vistas make the Delta a setting

- 5 for picnicking. Many public day-use areas and marinas throughout the Delta provide picnic sites.
- Some areas also offer group picnicking opportunities. Picnicking use is often combined with boating,
   fishing, swimming, and wildlife viewing because of the location of many picnic sites in the Delta
- along the water's edge. Picnicking, along with boating and fishing, is tied to general public use of the
- 9 Delta and is higher in summer.

## 10 Hiking/Walking/Biking

Hiking, walking, and biking trail opportunities are fairly limited in the Delta, with only a few widely 11 scattered trails available for hiking/walking, and only a few trails available along the shoreline in the 12 13 Pittsburg, Antioch, and Oakley areas for hiking/walking and biking. The 6.5-mile Marsh Creek Trail 14 is accessible from the Big Break Regional Shoreline in Oakley. Several Delta parks have short, paved walkways or footpaths; however, these are not considered "trails" for the purpose of this discussion. 15 The Delta Protection Commission (DPC) is leading the planning process for the Great California 16 Delta Trail System. The system will link the San Francisco Bay Trail and trails planned along the 17 18 Sacramento River in Yolo and Sacramento Counties to present and future trails in and around the 19 Delta and along shorelines in several counties (Delta Protection Commission 2007). This includes the Mokelumne Coast to Crest Trail, which is anticipated to pass through the Delta (Mokelumne 20 Coast to Crest Trail 2012). Trail use in the Delta occurs year-round. 21

## 22 Sightseeing

23 There are few formal facilities in the Delta specifically for sightseeing (i.e., signage, markers), so this 24 activity typically is informal and self-led. Six recommended driving tours found on the California 25 Delta Chambers and Visitor's Bureau website (California Delta Chambers and Visitor's Bureau 26 2009b) lead visitors past historic sites, sloughs, rivers, marinas, resorts, ferries, and bridges in all 27 areas of the Delta. These driving tours combine travel and sightseeing on the main highways in the Delta (State Routes [SRs] 160, 12, and 4) with viewing sites on smaller roads along sloughs or across 28 islands. The Sacramento County and Contra Costa County portions of SR 160 (River Road) are 29 designated as State Scenic Highways (California Department of Transportation 2011; California 30 Department of Transportation 2008; Cadd pers. comm.). The SR 4 Bypass from SR 160 near Antioch 31 to SR 84 near Brentwood (about 9.5 miles) is eligible for designation as a State Scenic Highway 32 33 (California Department of Transportation 2008). A 28-mile portion of SR 160 in Sacramento County is also designated as a County Scenic Highway (Sacramento County 2011:25). Scenic highway 34

designations are discussed further in Chapter 17, *Aesthetics and Visual Resources*, Section 17.2.2.5.

## 36 Winery Tours and Festivals

The Delta produces about 25% of the wine grapes grown in California. While much of the crop is sold to winemakers in other regions, the Delta is becoming known for its own wines. Clarksburg and Lodi have established their own appellations and the Delta Farmer's Market in Isleton sells more than 300 varieties of Delta wines. The Delta's winery vineyards and tasting rooms have grown in popularity, with winery tours and festivals hosted in places like Clarksburg, Isleton, Lodi, and Rio

42 Vista (California Delta Chambers and Visitors Bureau 2010a; Delta Farmer's Market 2011).

#### 1 Visiting Historic Sites

- 2 The Delta has a long and varied history of human use and, therefore, has many historic sites, several
- 3 of which are associated with legacy towns, such as Isleton, Locke, and Walnut Grove. (The term
- 4 "legacy town" is applied to several small, historic towns along the Sacramento River in the Delta that
- 5 were originally established as riverboat ports.) Self-guided walks, available in both Locke and
- Walnut Grove, take visitors past old sites and buildings, including residences, a market, gambling
   museum, blacksmith shop, butcher shop, and bank. Visitors can stop at historic sites in the Delta
- vear-round. DPR and the Sacramento Housing and Redevelopment Agency have restored a former
- 9 Chinese immigrant boarding house in Locke to preserve its history (Reyman Construction 2011).
- 10 The project also includes a visitor's center and interpretative exhibits within the boarding house
- 11 (Locke Foundation 2012).

## 12 **Recreational Facilities in the Delta**

- Numerous recreational facilities throughout the Delta support participation in the wide variety of
   activities available. The following sections describe public recreation areas/facilities and privately
- 15 owned recreational facilities for each Delta county. A summary of the public and private recreational
- facilities in each county is presented in Table 15-2. Additional details on the privately owned
- 17 facilities, including name, type of facility, and amenities provided, are presented in Appendix 15A,
- 18 *Privately Owned Recreation Facilities, by County*. Further county-specific information about
- recreation in the Delta is located in Appendix 15B, *Recreation Setting and California State Park*
- 20 *Recommendations by County,* and additional maps of existing recreational facilities in the Delta are
- 21 included in Appendix 15C, *Additional Recreation Figures.*

	-				-	
<b>Recreation Facility</b>	Alameda	Contra Costa	Sacramento	San Joaquin	Solano	Yolo
Marinas <sup>a</sup>	1	47	31	31	3	5
Fishing Access	0	9	7	6	0	2
Hunting Areas	0	7	3	4	3	18
Public Boat Ramps <sup>b</sup>	0	3	5	5	0	1
Trail Access	0	2	3	2	0	1
Camping Areas <sup>b</sup>	0	0	5	2	0	0
Windsurf Access	0	0	5	0	0	0

### 22 Table 15-2. Summary of Public and Private Delta Recreational Facilities by County

Sources: Delta Protection Commission 1997, 2006.

<sup>a</sup> For the purposes of this summary, yacht clubs and sailing clubs are included in the marina totals.

<sup>b</sup> Some marinas also have a public-use ramp and/or recreational vehicle or tent camping areas available for a fee; those facilities are not included in the tallies of public boat ramps or stand-alone camping areas.

#### 23

## 24 Alameda County

25 Only the northeastern corner of Alameda County extends into the Delta, south of Clifton Court

26 Forebay. Delta waterways in the county include a short segment of Old River and an adjacent dead-

27 end slough, where a single private marina is located.

#### 1 **Public Facilities/Areas**

2 There are no public facilities/areas in the Alameda County portion of the Delta.

#### 3 Private Facilities

- 4 Rivers End Marina & Storage, a private marina in Alameda County, provides dry storage facilities
- and a boat launch ramp in the Delta (Appendix 15A, *Privately Owned Recreation Facilities, by County*).

### 7 Contra Costa County

- 8 Contra Costa County includes the southwestern Delta, bounded by the San Joaquin River on the 9 north and Old River on the east. Cities include Pittsburg and Antioch on the San Joaquin River and
- 10 the communities of Oakley, Brentwood, and Discovery Bay south of the San Joaquin River.
- 11 The Contra Costa County portion of the Delta contains numerous public and private recreational
- 12 facilities, including more than 40 marinas and yacht clubs, the largest of which provides several
- 13 hundred berths. More than 20 private marinas and yacht clubs are on Bethel Island, making that
- 14 area a focus for Delta boating activity.

## 15 **Public Facilities/Areas**

## 16 Antioch Dunes National Wildlife Refuge

Established in 1980, the Antioch Dunes NWR was the first refuge in the country to be established to protect endangered plants and insects. The refuge was closed to the public in 1986 to protect the refuge's endangered species and their habitats. The refuge is fenced, and public use is limited to monthly docent-led tours and educational tours given to groups upon request (U.S. Fish and Wildlife

21 Service 2001; U.S. Fish and Wildlife Service 2011a).

## 22 Antioch Marina and Barbara Price Marina Park

The City of Antioch owns and manages a large marina on the San Joaquin River, approximately 3.25 miles west of the SR 160 Antioch Bridge. The 12.8-acre marina provides opportunities for boating and fishing, consisting of fishing piers, an observation pier, 310 berths, pump-out facilities, a fuel dock, a restaurant, a guest dock, and overnight berthing. The berthing facilities accommodate both powerboats and sailboats (City of Antioch 2012). Adjacent to the marina is the Barbara Price Marina Park, a city neighborhood park. The 7-acre park has picnic sites, a group picnic area, an exercise course, a tot lot, and shoreline fishing access (City of Antioch 2011).

- 30 Antioch Municipal Boat Ramp
- The City of Antioch provides a public boat launching facility east of Rodgers Point. The site includes a boat ramp, fishing pier, and parking area (City of Antioch 2003).
- 33 Antioch/Oakley Regional Shoreline
- 34 EBRPD's Antioch/Oakley Regional Shoreline Park is near the SR 160 bridge in Antioch. A 550-foot
- fishing pier, constructed from the old SR 160 bridge piers, enhances shoreline fishing opportunities
- 36 on the San Joaquin River. A fish cleaning station and 10 picnic sites are also provided in the park
- 37 (East Bay Regional Park District 2008a; East Bay Regional Park District 2004).

#### 1 Big Break Regional Shoreline

- 2 EBRPD owns and manages Big Break Regional Shoreline—1,648 acres along the San Joaquin River in
- 3 the City of Oakley (California State Coastal Conservancy 2007). Since adopting the Big Break
- 4 Regional Shoreline Land Use Plan in 2001, EBRPD has been developing portions of the site in phases.
- 5 A 40-acre upland area, a former agricultural parcel with a mosaic of habitats, was chosen as the site
- for an environmental education project. EBRPD designated two Recreation Units on the site
   (totaling 12 acres of long-abandoned asparagus fields) for interpretive exhibits, trails, an
- 8 observation platform, a picnic area, a pier, and a small boat launch ramp. A parking lot, an access
- 9 road, restrooms, and a fishing and observation pier were completed first; the Delta Discovery Area
- then opened in the summer of 2011, adding a covered amphitheater seating 150, and a three-
- dimensional in-ground sculpture of the Delta (California State Coastal Conservancy 2007; Delta
- 12 Science Center 2009; East Bay Regional Park District 2012a; R. Gehlke pers. comm.). The Delta
- Science Center is a partner with EBRPD and provides environmental education and interpretation at
   the site. The Delta Science Center is a nonprofit collaboration of educators, scientists, and
- representatives from agriculture, industry and government (cities of Oakley, Brentwood, Antioch,
- and Pittsburg; EBRPD; Pacific Gas and Electric Company; and the Sierra Club, among others)
- (California State Coastal Conservancy 2007; Delta Science Center 2009).
- A visitor center for Big Break Shoreline, opened in October 2012, houses visitor information, exhibits, and the Delta Science Center office and laboratories (R. Gehlke pers. comm.).
- 20 Big Break Regional Trail

The recently-completed Big Break Regional Trail runs along the southern edge of Big Break Regional
Shoreline from the north end of the Marsh Creek Regional Trail in the east to Big Break Road,
providing access to Brentwood and Oakley. The 3-mile multi-use trail is paved and has a rest stop. At
the western (Oakley) end of Big Break Regional Trail, a 0.25-mile path connects to the Delta

- 25 Discovery Area (East Bay Regional Park District 2012a; R. Gehlke pers. comm.).
- 26 Browns Island Regional Preserve

Browns Island lies at the confluence of the Sacramento and San Joaquin Rivers, north of the city of
Pittsburg. The 595-acre island is owned and managed by EBRPD. There are no recreational facilities
on the island, and access is arranged by appointment only (East Bay Regional Park District 2008b).

30 Clifton Court Forebay

Clifton Court Forebay is located at the SWP Harvey O. Banks Pumping Plant and is managed by the California Department of Water Resources (DWR). Motorized boating, camping, and swimming are not allowed at the forebay. However, bank fishing takes place at the southern end where vehicle access is permitted. Hunting is allowed on Wednesdays, Saturdays, and Sundays during designated seasons for waterfowl (California Department of Fish and Game 2011a). There are no recreational facilities at the forebay.

37 Franks Tract State Recreation Area

Franks Tract State Recreation Area, just north of Bethel Island, occupies two flooded islands, Franks
 Tract and Little Franks Tract. No recreational facilities are in the State Recreation Area, and both
 flooded islands are accessible only by boat. Recreation opportunities in the State Recreation Area

Bay Delta Conservation Plan Draft EIR/EIS

- 1 include fishing, boating, and waterfowl hunting (on part of the open water) (California Department
- 2 of Parks and Recreation 2012c).

## 3 Jersey Island

4 Fishing, hiking, and pheasant hunting are allowed by the Ironhouse Sanitary District (ISD) on its

- 5 Jersey Island property, although users must obtain a Jersey Island Public Use Pass (and parking pass
- if needed) from ISD. Fishing is available year-round, and hiking is available year-round except
   during pheasant hunting season. A short trail, the Halsey Trail, is on the north side of the island from
- 8 the ferry landing west along the San Joaquin River (Ironhouse Sanitary District 2009).

## 9 Marsh Creek Regional Trail

10 EBRPD's Marsh Creek Regional Trail runs along Marsh Creek in eastern Contra Costa County, from

- 11 the Delta shores of Big Break south to Creekside Park in Brentwood. The paved, multiuse trail is
- 12 6.5 miles long. Plans exist to extend the trail to 14 miles, connecting the Delta to Morgan Territory
- Regional Preserve and Round Valley Regional Park east of Mount Diablo State Park (East Bay
   Regional Park District 2008c).
- 15 Rhode Island Wildlife Area

The Rhode Island Wildlife Area consists of a 67-acre island located in Old River between Holland Tract and Bacon Island. It provides habitat for rivers otters, beavers, muskrats, and birds such as ducks, herons, and egrets, among others. The wildlife area is accessible only by boat and provides opportunities for fishing, wildlife viewing, and waterfowl hunting (California Department of Fish and Game 2009b; California Department of Fish and Game 2011b). Though the public can access this area, no facilities are provided.

22 Riverview Park

The City of Pittsburg provides waterfront access to the Sacramento River at the 4-acre Riverview
 Park (City of Pittsburg 2004). The park provides opportunities for picnicking and shoreline fishing
 and has footpaths and several picnic sites.

## 26 Private Facilities

There are 41 marinas, four yacht clubs, one duck club, one hunting club, and one fishing access site in Contra Costa County. All the marinas have boat berths for long-term storage. There are 19 small marinas (fewer than 50 berths), 15 medium marinas (50 to 200 berths), and 7 large marinas (more than 200 berths). About one-third (15) of the marinas provide a launch ramp, and 12 marinas provide campsites. Six marinas also offer waste pump-out facilities and four provide picnicking areas. One marina also provides fishing access, and one offers houseboat rentals. One of the yacht clubs provides boat berthing and fuel facilities; however, the other three yacht clubs, the duck club,

and the hunting club do not provide any facilities. The fishing access site provides only a fishing pier.

## 35 Sacramento County

A narrow strip of Sacramento County, between the Sacramento River and Steamboat Slough on the west and between the San Joaquin and Mokelumne Rivers on the east, extends across the northern, central, and western portions of the Delta. This area includes a string of small historic towns on the Sacramento River: Courtland, Hood, Isleton, Locke, Ryde, and Walnut Grove. Numerous private and

- 1 public recreational facilities are located in this portion of the Delta. These include more than
- 2 30 marinas and a yacht club, about half of which are concentrated on Andrus Island in an area
- 3 commonly referred to as the "Delta Loop," and which together account for more than 1,800 boat
- berths. The county is also home to one of the largest public parks in the Delta, Brannan Island State
   Recreation Area.

#### 6 **Public Facilities/Areas**

#### 7 Brannan Island State Recreation Area

Brannan Island State Recreation Area, just south of the City of Rio Vista, is on the northern side of 8 Threemile Slough and occupies a peninsula between the slough and the Sacramento River from the 9 10 SR 160 bridge to Sevenmile Slough. Activities available in the State Recreation Area include camping, picnicking, boating, fishing, and swimming. Facilities include a 10-lane boat ramp, visitor center, 11 group picnic area, day-use area, swim beach, fishing pier, more than 140 campsites, 13 RV sites with 12 boat berths, and an RV rally area (California Department of Parks and Recreation 2011a; California 13 Department of Parks and Recreation 2011b). Additional State Recreation Area day-use facilities and 14 15 windsurfing access at Windy Cove are on the western side of SR 160, across from the main portion of the park (California Department of Parks and Recreation 2012d). However, DPR implemented 16 17 service reductions at Brannan Island State Recreation Area in May 2011 because of budget reductions. In June 2012, some of those restrictions were removed and camping and day use are 18 19 available 7 days per week and the boat launch remains open every day. Delta Meadows and Windy 20 Cove parking areas and restrooms are closed. Windy Cove, the RV rally area, and Group Camp remain closed. Delta Meadows River Park guided canoe tours are no longer offered (California 21 22 Department of Parks and Recreation 2011a).

## 23 Cliffhouse and Georgiana Slough Fishing Access

- 24 These small shoreline fishing access sites are provided by Sacramento County. Cliffhouse Fishing
- Access offers parking, picnic sites, and shoreline access to the Sacramento River. This site is for fishing and clamming and is also used for windsurfing access (SacramentoRiver.org 2009a).
- Georgiana Slough Fishing Access provides picnic sites and shoreline access to Georgiana Slough and
- is also used for hand launching small boats (SacramentoRiver.org 2009b).
- 29 Cosumnes River Preserve

30The 45,859-acre Cosumnes River Preserve consists of lands owned by the U.S. Bureau of Land31Management (BLM), CDFW, DWR, Ducks Unlimited, Sacramento County, State Lands Commission,32and The Nature Conservancy (the largest landholder), as well as lands held in conservation33easement (Cosumnes River Preserve 2008). The preserve was created to restore and protect the34Cosumnes River and the surrounding landscapes including the valley oak riparian forest and35freshwater seasonal wetland habitat communities (Cosumnes River Preserve 2009a; Cosumnes36River Preserve 2009b).

The preserve provides "non-consumptive" recreation activities such as bird watching, photography, nature study, hiking, and canoeing / kayaking (Cosumnes River Preserve 2009c). A few specially designated areas have been set aside for limited hunting. Fishing is only allowed from a boat and with the proper license. In order to limit disturbance to the wildlife and habitat within the preserve, recreation opportunities and public access are concentrated around the visitor center, which houses interpretive displays, interactive educational exhibits, and a picnic area. The visitor center is open

1 and staffed by volunteers on Saturdays and Sundays and is often open during the weekdays, but 2 hours vary depending upon staff availability. The visitor center provides information on the preserve's self-guided driving tour, which travels public roads adjacent areas of the Cosumnes River 3 4 Preserve that are not accessible by the public (i.e., they are only accessible only by guided tours or are privately owned) (Cosumnes River Preserve 2009d). From the center, visitors can access the 3-5 6 mile Cosumnes River Walk Trail, located on levees that pass through different habitats, and the 1-7 mile Lost Slough Wetlands Walk Trail, which tours through marshes and wetlands (Cosumnes River Preserve 2009e, 2012a). The two trails are open to the public every day of the year from sunrise to 8 9 sunset. Other areas of the Preserve are not open to self-guided tours. There is no public fishing 10 access at the preserve, although boat fishing (with appropriate permits and licenses) is allowed in the Cosumnes River main channel and sloughs accessible from the Mokelumne River. Limited 11 waterfowl hunts for youth and mobility-impaired hunters have been allowed in the Cougar Wetland; 12 13 however, hunting in the rest of the preserve is only allowed by boat on the river and sloughs 14 (Cosumnes River Preserve 2009f). The preserve has a courtesy boat dock south of the visitor parking lot for paddle boats only (Cosumnes River Preserve 2012b). 15

#### 16 Delta Meadows River Park

- 17 Delta Meadows River Park is behind the town of Locke, along Railroad Slough. Delta Meadows was
- acquired to protect one of the last remnants of natural conditions in the Delta before Euro-American
  settlement. It is primarily undeveloped, although a road passes through the parcel along Railroad
  Slough. A 1-mile footpath on the old railroad levee parallel to the road provides walking/hiking
  opportunities, although the property has been officially closed since May 2011 because of state
  budget constraints. Canoe tours that used to be offered twice daily on Saturdays and Sundays during
- spring and fall are no longer available. Boating and fishing opportunities in the area are still
   available (California Watchable Wildlife 2009; California Department of Parks and Recreation
- 25 2011a; California Department of Parks and Recreation 2012b).

## 26 Garcia Bend Park

The City of Sacramento manages the 24-acre Garcia Bend Park on the Sacramento River. Facilities include a boat ramp with trailer parking and a courtesy dock, three soccer fields, two tennis courts, three picnic sites, a tot lot, and four senior and disabled fitness equipment stations (City of Sacramento 2011).

31 Hogback Island Access

Hogback Island Access is a Sacramento County park that provides boating, fishing, and picnicking opportunities along Steamboat Slough near the small town of Ryde. Facilities include a picnic area and lagoon with a dock and boat launch (Sacramento County Regional Parks 2010a).

## 35 Isleton and Walnut Grove Courtesy Docks

- The towns of Isleton and Walnut Grove both provide courtesy docks along the Sacramento River for boaters to temporarily tie up while visiting the towns.
- 38 Lower Sherman Island Wildlife Area
- A 3,115-acre marshland in the Lower Sherman Island Wildlife Area lies at the confluence of the
- 40 Sacramento and San Joaquin Rivers, accessible only by boat (California Department of Fish and
- Game 2009c). The primary recreational activities at the wildlife area are fishing and hunting,

- 1 although other recreation activities include wildlife viewing, photography, and powered and
- 2 nonpowered boating. Waterfowl hunting is the primary hunting activity in the wildlife area; hunting
- 3 for upland game also is permitted (California Department of Fish and Game 2011b). Fishing occurs
- 4 year-round in the wildlife area; the site is known for striped bass, largemouth bass, and catfish
- 5 (California Department of Fish and Game 2007a). There are no recreational facilities.

## 6 Sherman Island Public Access Facility

The Sherman Island Public Access Facility on the Sacramento River is managed by Sacramento
County and provides opportunities for fishing, picnicking, windsurfing, kiteboarding, boating, and
camping. A few picnic facilities, a boat launch, and launch sites for windsurfing, kiteboarding, or
other small craft are available to the public (SacramentoRiver.org 2009c; California Department of
Fish and Game 2007a). The site is used for fishing, and both shoreline and boat fishing opportunities
are available. RV and tent camping are also allowed (California Department of Fish and
Game 2007a).

## 14 Stone Lakes National Wildlife Refuge

The Stone Lakes NWR receives more than 6,000 visitors annually to participate in docent guided 15 hikes, guided paddle trips, bird watching, special events and education tours for schools and civic 16 groups. There is no indoor visitor's center within the refuge. A public waterfowl hunting program 17 18 consists of land- and water-accessible blinds with an emphasis on opportunities for youth and 19 wheelchair-dependent visitors. The hunting program is open to the public and is located within the refuge's Sun River Unit. There is no fishing within the refuge. Docent guided hikes occur from 20 October through May and are open to the public. Self-guided access within the refuge is only found 21 22 at the Blue Heron Trails. The Blue Heron Trails are open to the public year-round and offer one mile 23 of trails focusing on environmental education and native habitats. The refuge also offers a guided Canoe & Kayaking Wildlife Observation Program during the months of June through September 24 25 (Friday, Saturday, and Sunday) within Lower Beach Lake. This area is normally restricted to public access when guided tours are not offered. The refuge also hosts the annual Walk on the Wildside 26 27 outdoor festival event in May. The public event is held on Saturday at the Beach Lake Preserve Picnic 28 Area and celebrates the International Migratory Bird Day (U.S. Fish and Wildlife Service 2007a; U.S. 29 Fish and Wildlife Service 2007b).

## 30 Private Facilities

Private facilities in Sacramento County include 31 marinas, 3 camping areas, and 1 boat ramp. All of 31 the marinas have boat berths for long-term storage. The marinas include 12 small marinas (fewer 32 33 than 50 berths), 14 are medium size (50 to 200 berths), and 5 are large (more than 200 berths). Sixteen of the marinas provide campsites, and many provide picnicking opportunities (13), a launch 34 35 ramp (12), and waste pump-out facilities (10). A few of the marinas provide fishing access (4) or a fishing pier (3). One marina also provides cabins. The camping facilities collectively offer fishing 36 37 access, guest docks, a ramp, a pump-out facility, a beach, and picnicking opportunities. The private 38 boat ramp also provides an area for dry storage. Appendix 15A, Privately Owned Recreation 39 Facilities, by County, Table 15A-1 summarizes the recreational facilities for private use in Sacramento County. 40

#### 1 San Joaquin County

- 2 San Joaquin County encompasses a large area of the eastern and southern Delta, east of the
- 3 Mokelumne and Old Rivers. The county includes the cities of Lathrop, Stockton, and Tracy at the
- 4 margins of the Delta and the San Joaquin River as it crosses this part of the Delta. Although
- 5 recreational facilities are scattered on various waterways throughout the county, including more
- 6 than 30 marinas and yacht clubs, most of the facilities are in or near Stockton. The largest marinas
- contain more than 700 berths. There are also several private clubs located on channel islands in the
   vicinity of Stockton, and several public launch ramps in Stockton and on the San Joaquin River to the
- 9 south.

#### 10 **Public Facilities/Areas**

#### 11 Buckley Cove Park and Louis Park

12 The City of Stockton manages Buckley Cove and Louis Parks, 53 and 74 acres, respectively. Both

- parks have boat launches and pier fishing; Buckley Cove Park provides boat access to the San
   Joaquin River Deep Water Ship Channel, and Louis Park provides boat access to the Smith Canal
- 15 (City of Stockton 2011a). Buckley Cove Park also has a few picnic sites and a children's play area.
- 16 Louis Park has footpaths; picnic sites, including two group picnic areas; and facilities for tennis,
- 17 softball, baseball, and handball (City of Stockton 2008).
- 18 Calaveras River Bike Path

The 7.43-mile Calaveras River Bike Path runs from Buckley Cove to Cherokee Road in the City of
 Stockton (City of Stockton 2011b).

21 Dos Reis Regional Park

Dos Reis Regional Park is located on the San Joaquin River and is managed by the County. Camping,
boating, fishing, and day-use opportunities are available, with facilities that include 26 RV campsites
with hookups, showers, a boat ramp, a picnic area, and a children's play area. Tent camping is also
available (San Joaquin County 2008a).

26 Grupe Park and Legion (American) Park

Grupe Park on Fourteenmile Slough, and Legion Park on Smith Canal, are both City of Stockton local
parks, each roughly 20 acres. Both parks provide several picnic sites, a tot lot, fishing opportunities,
and at least one multiuse sports facility. Grupe Park also provides a group picnic area and facilities
for tennis, softball, baseball, and handball (City of Stockton 2008).

31 McLeod Park, Weber Point Park, and North and South Seawalls

The contiguous McLeod Park, Weber Point Park, and the North and South Seawalls cover a total of about 16 acres at the terminus of the Stockton Deep Water Ship Channel and are managed by the City of Stockton. The parks have been featured in the ongoing renovation of the downtown Stockton waterfront and provide paved promenades along the water. Weber Point Park is the centerpiece and provides an outdoor event center where concerts and festivals are held (City of Stockton 2011c).

#### 1 Morelli Park

The City of Stockton's Morelli Park, on the Stockton Deep Water Ship Channel, includes a four-lane
boat launch and other new amenities. Dry stack boat storage is planned (City of Stockton 2008).

#### 4 Mossdale Crossing Regional Park

San Joaquin County manages Mossdale Crossing Regional Park on the San Joaquin River south of
 Lathrop. The park provides a boat ramp, fishing opportunities, five picnic sites, and one playground
 (San Joaquin County 2008b).

#### 8 Westgate Landing Regional Park

San Joaquin County manages the 15-acre Westgate Landing Regional Park on the Mokelumne River.
The park provides camping, fishing, picnicking, and boating opportunities. It has 14 campsites (RV
and tent, but no hookups), 1 fishing pier, 9 picnic sites, and 24 boat slips available for overnight
docking (San Joaquin County 2008c).

#### 13 White Slough Wildlife Area

White Slough Wildlife Area consists of 880 acres of designed ditches, canals, marshes, grasslands,
riparian habitat, and nine ponds that were created during the construction of Interstate 5 (I-5). The
wildlife area, west of Lodi and north of Stockton, provides opportunities for fishing, hiking, and
wildlife viewing. Hunting opportunities are also available from September 1 through January 31,
specifically for pheasant, quail, dove, and waterfowl (California Department of Fish and Game
2009d; California Department of Fish and Game 2011b).

#### 20 Woodbridge Ecological Reserve

21 Woodbridge Ecological Reserve, also known as the Isenberg Sandhill Crane Reserve, consists of two parcels of land west of I-5 that provide opportunities for viewing migratory sandhill cranes. The 22 23 southern parcel is open to the public, and a seasonal 2-hour, docent-led crane tour begins at this location, continuing to the northern parcel, where a parking lot, restroom, and crane viewing blind 24 are provided. The northern parcel can be visited only on these tours. Crane tours usually are 25 26 available the first three weekends of each month from October to February (California Department of Fish and Game 2009e). In addition to guided tours during October and November, CDFW now 27 sponsors the Lodi Sandhill Crane Festival in the fall (Lodi Sandhill Crane Association 2011). 28

#### 29 Private Facilities

Twenty-one private marinas, nine yacht clubs, three duck clubs, and one sailing club are located in San Joaquin County. Twenty of the marinas provide boat berths for long-term storage. The marinas include seven small (fewer than 50 berths), nine medium (50 to 200 berths), and five large (more than 200 berths). Over half of the marinas provide a launch ramp (13) and waste pump-out facilities

34 (11), and many also provide campsites (9) and picnicking opportunities (7). Five of the marinas in

- San Joaquin County also provide houseboat rentals. One marina provides dry storage and fuel
   facilities. The sailing club and two of the yacht clubs provide boat berthing facilities. The other seven
- 37 yacht clubs and all three duck clubs do not provide any amenities.
- Appendix 15A, *Privately Owned Recreation Facilities, by County*, Table 15A-1 summarizes the
   recreational facilities for private use in San Joaquin County.

#### 1 Solano County

- 2 Solano County encompasses a portion of the northwestern Delta, west of the Sacramento River, and
- 3 includes the Cache and Lindsey Slough complex north of Rio Vista. The City of Rio Vista on the
- 4 Sacramento River is outside of, but immediately adjacent to, the statutory Delta, with the boundary
- defined by the river in that area. Recreational facilities are not numerous, but several public parks
   with boat launching facilities and a large private marina in the Rio Vista area provide recreational
- 7 access to the Delta.

The 116,000-acre Suisun Marsh is east of Interstate 680 (I-680), south of SR 12, north of Suisun and 8 9 Grizzly Bay, and west of the statutory Delta. The marsh provides natural wetlands and habitat for hundreds of species and is located along the Pacific Flyway; thus, the marsh is an outstanding place 10 11 for bird watching, wildlife viewing, and waterfowl hunting. The marsh offers opportunities for fishing, hiking, and boating (California Department of Water Resources 2011). It includes two public 12 wildlife areas, one public ecological reserve, one public open space area, and many private duck 13 clubs. There are few developed public recreation facilities in the marsh; most developed facilities 14 are at the Rush Ranch Open Space Area and the Grizzly Island Wildlife Area. 15

The total estimated annual recreation use of Suisun Marsh is about 130,000 user-days, about half of 16 which is attributed to waterfowl hunting at the numerous private duck clubs (Delta Vision 2007). 17 18 Each season, the Grizzly Island Wildlife Area Complex hosts 7,000–8,000 waterfowl hunters 19 (California Department of Fish and Game 2010a); more than 1,000 pheasant hunters; and up to 100 elk, rabbit, and pig hunters. The manager of the complex has estimated more than 45,000 user-days 20 of fishing activity in the marsh (two-thirds in the wildlife area), and more than 12,000 user-days of 21 recreational activity are attributed to nonhunting and fishing activities such as wildlife viewing and 22 dog training, nearly all of which occur in the wildlife area (Delta Vision 2007). 23

#### 24 Public Facilities/Areas

#### 25 Hill Slough Wildlife Area

The 1,723-acre Hill Slough Wildlife Area is just south of SR 12 along Grizzly Island Road (California Department of Fish and Game 2008a). The wildlife area contains a complex of marshes, sloughs, and grassland that supports mammals, raptors, and a large variety of waterfowl. The only activities allowed in this wildlife area are bird watching and wildlife viewing; hunting is not permitted. There are no recreation facilities in the wildlife area.

#### 31 Peytonia Slough Ecological Reserve

South of SR 12 and west of the Hill Slough Wildlife Area is the Peytonia Slough Ecological Reserve (California Department of Fish and Game 2007b). The reserve can be accessed only by boat from Suisun Slough; the nearest public launch is the Suisun City Boat Ramp. Fishing (including fishing from boats), wildlife viewing, and hiking are permitted activities. Restrooms facilities and graveled foot trails are provided.

37 Rush Ranch Open Space

Rush Ranch is located 2 miles south of SR 12 on Grizzly Island Road. This 2,070-acre marsh and
 grassland area on the northeastern side of Suisun Marsh provides opportunities for recreation and
 education for thousands of visitors each year (Solano Land Trust 2010a). Recreation opportunities
 include hiking, wildlife viewing, and bird watching; educational opportunities include visiting the

- 1 nature center, the Kit House museum, and visitor center. Visitors can also participate in one of the
- 2 monthly events held at the site, which include volunteer improvement day, blacksmith
- demonstrations, horse-drawn wagon rides, and interpretive walks (Solano Land Trust 2010a;
- 4 Solano Land Trust 2010b; Rush Ranch Educational Council 2010). Facilities at the ranch include
- 5 three self-guided trails, a nature center, and a museum and visitor center. Facilities available for rent
- 6 at the ranch include a meeting room, picnic/barbeque area, and a fully furnished two-bedroom guest
- 7 quarters (Solano Land Trust 2010b).

### 8 Grizzly Island Wildlife Area

9 The 15,300-acre Grizzly Island Wildlife Area is a complex of 10 distinct parcels or units, most of 10 which are not connected and are surrounded by private property (California Department of Fish and 11 Game 2010b). The 10 units are located throughout most of Suisun Marsh south of the Hill Slough 12 Wildlife Area and Peytonia Slough Ecological Reserve (California Department of Fish and Game 13 2009f). The largest unit is the Grizzly Island Unit, which contains most of the wildlife area's facilities 14 and receives much of the hunting use.

The Grizzly Island Wildlife Area provides opportunities for hiking, fishing, wildlife viewing, bird 15 16 watching, photography, dog training, and hunting. Facilities in the wildlife area include levee trails, parking areas, restrooms, fishing piers, a wildlife-viewing platform, and hunting blinds (California 17 18 Department of Fish and Game 2010b; California Department of Fish and Game 2010c; California 19 Department of Fish and Game 2010a). The Grizzly Island Unit has a 7.5-mile self-guided tour along 20 Grizzly Island Road with stops at the nine parking areas that provide access to the many levee trails in the unit (California Department of Fish and Game 2010c). Fishing is allowed at the Grizzly Island 21 Unit, Island Slough Unit, and Belden's Landing, which is north of the Island Slough Unit on 22 23 Montezuma Slough and includes a boat launch facility (California Department of Fish and 24 Game 2010d; Solano County 2012). In the wildlife area, hunting for a variety of species, including waterfowl, dove, pheasant, tule elk, and rabbit, is allowed; however, the different units in the wildlife 25 area have different hunting regulations (California Department of Fish and Game 2010a). Special 26 hunts in the wildlife area include a junior pheasant hunt and two tule elk hunts (one adult and one 27 apprentice). General public use of the wildlife area is not allowed during the tule elk hunts and 28 29 during the waterfowl hunting season (California Department of Fish and Game 2010e).

## 30 Calhoun Cut Ecological Reserve

Calhoun Cut Ecological Reserve, on the far western edge of the Delta, provides fishing and waterfowl
 hunting. Access to the reserve is by boat only via Lindsey Slough to Calhoun Cut Slough (California
 Department of Fish and Game 2009g). There are no recreational facilities in the reserve.

34 Decker Island Wildlife Area

The 35-acre Decker Island Wildlife Area, south of Rio Vista, constitutes the northernmost end of Decker Island along the Sacramento River. The wildlife area is accessible only by boat and provides opportunities for wildlife viewing and hunting (as regulated by CDFW) (California Department of Fish and Game 2009h; California Department of Fish and Game 2011b). No recreational facilities are provided in the wildlife area.

#### 40 Jepson Prairie Preserve

41 At the far western edge of the Delta, native bunchgrass prairie and vernal pools are protected in the 42 Jepson Prairie Preserve. The Solano Land Trust owns the preserve, and the University of California,

- Davis supports reserve management. Visitors can participate in docent-guided walks past vernal
   pool and prairie habitat to glimpse some of the more than 400 plant species in the preserve. Walks
- are provided on weekends from March through May. No other public recreational activities or
- 4 facilities are in the preserve (University of California Davis 2009).
- 5 Miner Slough Wildlife Area
- 6 Miner Slough Wildlife Area is 37-acres and consists of a small island and narrow peninsula where
- 7 only 10 acres are above high tide. Located at the confluence of Miner Slough and Cache Slough, the
- 8 wildlife area is accessible only by boat and includes excellent riparian vegetation that supports
- 9 shorebirds, waterfowl, raptors, and beavers. Bird watching, wildlife viewing, and fishing are
- allowed. Hunting for waterfowl is allowed during open season. There are no recreation facilities in
- 11 the wildlife area (California Department of Fish and Game 2010f).

#### 12 Private Facilities

- Private facilities in Solano County are two marinas, one yacht club, and one hunting club. Both of the
   marinas have boat berths for long-term storage and are of medium size (50–200 berths). A launch
- 15 ramp and picnicking opportunities are available at both marinas. One of the marinas also has
- 16 campsites and a fishing pier. The yacht club provides only a dock. The hunting club provides
- 17 pheasant and chukar partridge hunting on 4,700 acres of land (Gamebirdhunts.com 2009) and also
- 18 offers camping and fishing.
- Suisun Marsh has historically been a popular duck hunting location; around 1880, the first private
   duck clubs were established in the marsh, and by 1930, the primary use of Suisun Marsh was
- waterfowl hunting (California Department of Water Resources 2000:3–4). Duck hunting continues
- to be a use of Suisun Marsh, with 158 private duck clubs located over 52,000 acres in the marsh.
- 23 These clubs are managed for waterfowl habitat; the wetlands are flooded to coincide with waterfowl
- season (California Department of Water Resources 2009a; California Department of Water
- 25 Resources 2011). The one licensed game bird club in Suisun Marsh, the Suisun Marsh Hunting
- 26 Preserve, released domestically reared game birds to provide additional hunting opportunities;
- 27 however, this operator did not renew its license in 2011 (G. De La Rosa pers. comm.).

## 28 Yolo County

- 29 Yolo County encompasses much of the northern Delta west of the Sacramento River. The
- 30 Sacramento River Deep Water Ship Channel crosses from north to south through this portion of the
- 31 county, and the Yolo Bypass occupies the area west of the ship channel. Water-based recreational
- facilities of the type found throughout most of the other Delta counties are relatively few. The most
- numerous facilities are the 17 private duck hunting clubs in the vicinity of the Yolo Bypass.
- 34 **Public Facilities/Areas**
- 35 Clarksburg Fishing Access
- Clarksburg Fishing Access, owned and managed by Yolo County, provides a boat ramp, parking, and
- bank access for boating, waterskiing, and fishing activities. The facility occupies a 3.9-acre shelf of
- land inside the Sacramento River levee (Yolo County 2009).

#### 1 Yolo Bypass Wildlife Area

- 2 The Yolo Bypass Wildlife Area, owned and operated by CDFW, is in the northwestern Delta along the
- 3 Sacramento River Deep Water Ship Channel. (A small portion of the wildlife area north of
- 4 Interstate 80 (I-80) is outside the statutory Delta.) It is a public waterfowl and pheasant hunting
- 5 area, with duck blinds and parking areas. Fishing occurs primarily at the East Toe Drain and along
- 6 Putah Creek. The wildlife area also provides wildlife viewing and photography opportunities. There
- 7 is an automobile tour route for viewing, and the 16 miles of trails in the wildlife area can be used for
- viewing and walking/hiking. The Yolo Basin Foundation conducts many educational and
   interpretive programs in the wildlife area, including the Discover the Flyway school program,
- Flyway Nights lectures, tours of the wildlife area, a vernal pool open house, bat tours, and the
- 11 California Duck Days wetland festival (California Department of Fish and Game 2008b).

## 12 Fremont Weir Wildlife Area

13 The Yolo Bypass constitutes a floodway for the Sacramento River when the river water level is high.

- The water spills over at the Fremont Weir into the Yolo Bypass at the 1,461-acre Fremont Weir
   Wildlife Area. Although no facilities are in the wildlife area, there are opportunities for fishing, bird
- 16 watching, and wildlife viewing. Hunting is allowed during spring turkey season and daily from July 1
- through January 31. Game species found in the wildlife area include pheasant, quail, dove, rabbit,
- 18 waterfowl, deer, and wild turkey (California Department of Fish and Game 2010g).

## 19 Sacramento Bypass Wildlife Area

20 The Sacramento Bypass Wildlife Area is an element of the Yolo Bypass just north of I-80. The 360-

- acre wildlife area provides valuable cover and feeding grounds for wildlife, particularly during late
   fall, winter, and early spring. Fishing in the Tule Canal, wildlife viewing, and bird watching are
- allowed in the wildlife area. Hunting is also allowed between September 1 and January 31. Game
- species in the wildlife area include waterfowl, pheasant, and dove. No recreation facilities are in the
   wildlife area (California Department of Fish and Game 2010h).

## 26 Private Facilities

27 The Yolo County portion of the Delta contains seventeen duck clubs, four marinas, and one yacht

- club. All the marinas and the yacht club have boat berths for long-term storage. One of the marinas
- provides a launch ramp, and one offers camping and picnicking opportunities. The yacht club has
   waste pump-out facilities. The yacht club and two of the marinas are small (fewer than 50 berths)
- and the remaining three are medium (50–200 berths).

## 32 **Recreation Users in the Delta**

- According to the Delta Boating Needs Assessment (California Department of Boating and Waterways
- 2003), 75% of surveyed boat owners who had recently boated in the Delta lived within 75 miles of
- 35 the Delta. This area is referred to as the *Primary Market Area* and consists of 13 counties: Alameda,
- 36 Calaveras, Contra Costa, Marin, Napa, Sacramento, San Francisco, San Joaquin, San Mateo, Santa
- 37 Clara, Santa Cruz, Solano, and Stanislaus. The next largest source of boaters who use the Delta is
- referred to as the *Secondary Market Area* and represents an additional 10% of Delta boaters. The
- 39 Secondary Market Area consists of the following 14 counties: Amador, Colusa, El Dorado, Lake,
- 40 Mariposa, Mendocino, Merced, Monterey, Placer, San Benito, Sonoma, Sutter, Tuolumne, and Yolo
- 41 (California Department of Boating and Waterways 2003).

#### 1 **Recreation Participation**

The two dominant recreation uses in the Delta have historically been fishing and boating. The 2 3 results of the Sacramento-San Joaquin Delta Outdoor Recreation Survey, which evaluated recreation 4 use and recreation user characteristics, showed that boating and fishing were among the most 5 popular recreation uses at that time (California Department of Water Resources 1980:5, 6, 7, 74). Of the individual visitors surveyed, 47.6% participated in boating and 47.6% also participated in 6 fishing (these estimates are not additive as the survey responses could include multiple activities by 7 8 each respondent). For groups visiting the Delta who participated in the survey, fishing was the highest rated activity with 28.2% reporting participation fishing (these respondents were not asked 9 10 about participation in boating or camping activities). For residents using the Delta for recreation uses, results for individuals also showed highest participation in fishing (69.1%) and boating 11 (68.1%), and resident groups identified fishing as the highest (24.7%) (these respondents were not 12 13 asked about participation in boating or camping activities). Other popular activities in which respondents from the four survey groups reported participating in during their visits to the Delta 14 included relaxing, driving for pleasure, sightseeing, swimming, and water skiing (California 15 Department of Water Resources 1980:75–78). Estimates of recreation use in the Delta from a 2002 16 17 study (Plater and Wade 2002), which used 1997 as the baseline year, reinforce that recreational boating and fishing are two of the main Delta recreation activities. The study estimated that total 18 19 1997 Delta recreation use consisted of almost 6.4 million visitor-days (Table 15-3). Almost 75% of this total recreation use was attributed to boating, with 16% attributed to fishing. Day use, which for 20 21 this study encompassed all other nonboating and fishing activities, accounted for the remaining 10% 22 of total recreation use in 1997. Camping was not treated as a primary activity in the development of these estimates but rather as a secondary activity most often associated with boating and fishing 23 (Plater and Wade 2002). 24

The Delta Boating Needs Assessment (California Department of Boating and Waterways 2003), from which the previous Delta use estimates were taken, used statewide boater surveys conducted for the assessment to estimate a total of 6.4 million boating-related visitor-days in the Delta for the baseline year 2000. The survey data also were used to estimate peak-single day visitation in 2000 of approximately 25,000 visitors. Peak-day activity for small boats was estimated to be approximately 7,800 trips and for large boats approximately 600 trips.

#### 31 Table 15-3. Estimates of Boating, Fishing, and Day Use in the Delta

Activity	Visitor-Day <sup>a</sup> Use Estimate (1997) <sup>c</sup>
Boating	4.71 Million
Fishing (from shore and by boat)	1.00 Million
Day Use <sup>b</sup>	0.66 Million
Total Annual Recreation Use	6.37 Million
Source: Plater and Wade 2002	
<sup>a</sup> A visitor-day is equivalent to 12 hours of recreating for 12 hours or more than one	Frecreation activity. This activity may represent one visitor evisitor recreating for shorter periods.
<sup>b</sup> Day use includes all nonboating or fishin	g activities.
<sup>c</sup> At the time of this draft EIR/S, there was	no data more current than 1997.

Hunting was described above as a seasonally popular activity in the Delta. Most public hunting use
 in the statutory Delta occurs at the Yolo Bypass Wildlife Area, with more than 6,000 people

32

participating in the 2008–2009 season. Additional hunting activity occurs during more limited,
 reservation-only hunts on the DWR lands of Sherman and Twitchell Islands and at Stone Lakes NWR
 (Table 15-4). In addition to the Yolo Bypass Wildlife Area, CDFW allows hunting at several other
 small wildlife areas in the Delta where no special permits or reservations are required; no hunter

5 use data are available for these locations.

Location	Number of Hunters Participating (2008–2009 Season)
Yolo Bypass Wildlife Area	6,077
Sherman and Twitchell Islands	142
Stone Lakes NWR	190

### 6 Table 15-4. Hunting Participation in the Delta at Select Public Hunting Locations

7

8 Although recreational activities occur year-round in the Delta, the most use occurs in summer. The 9 1996 survey of Delta boaters indicated that June, July, and August were the months with the greatest 10 boating activity; the month with the least boating activity was December. The 1996 survey of Delta anglers indicated that May, June, and July were the most popular months for fishing, closely followed 11 12 by August and September (California Department of Parks and Recreation 1997). Concentrations of recreation activity in the Delta often are related to special events. The most common of these events 13 14 are bass fishing tournaments, which occur year-round but are particularly prevalent during spring and early summer. As an example, Russo's Marina near Oakley hosts a bass tournament nearly every 15 weekend throughout spring and summer. In a large bass tournament, participation can be as high as 16 several hundred anglers. 17

The number of sturgeon fishing tournaments are less numerous; however, an annual 2-day 18 tournament hosted by a Bay Point marina has been attended by more than 1,000 anglers in recent 19 20 years (Burgarino 2009). A 1996 survey indicated that nearly half of tournament fishing occurs in the western portion of the Delta and that nearly all the remainder occurs in the eastern and central 21 22 Delta (California Department of Parks and Recreation 1997). The city of Rio Vista, on the Sacramento River, hosts a 3-day bass derby with a carnival, parade, and other activities each 23 October. This event is among the annual community-hosted events in the Delta that draw heavy boat 24 traffic to these communities (Table 15-5). 25

Month	Events/Locations
February	Isleton Chinese New Year celebration
April	Asparagus Festival (Stockton) Opening day boat parades (Bethel Island and numerous other locations throughout the Delta)
June	Cajun Festival
July	Fireworks shows (Antioch, Pittsburgh, Rio Vista, and other locations) Wimpy's Annual Poker Run (Walnut Grove Area) Courtland Pear Fair
August	Walnut Grove Catfish Jubilee Bethel Island 50's Bash
September	Delta Big Dog Poker Run Delta Blues Festival Antioch Riverfront Jamboree
October	Rio Vista Bass Festival
Source: SacDelta.	com 2012.

#### Table 15-5. Annual Community-Based Delta Recreation Events

2

1

3 Numerous fireworks shows and other events are sponsored by Delta towns and marinas each

Fourth of July (SacDelta.com 2012), and many hundreds of boats congregate at favored anchoring
 locations during that holiday weekend.

6 The Economic Sustainability Plan for the Sacramento-San Joaquin Delta (Delta Protection

7 Commission 2012:167) provides a summary of actual visitation numbers to several Delta recreation

8 sites. This information is presented below in Table 15-6.

Table 15-6. Summary of Actual Visitation to the Delta

Site	Number	
Brannon Island SRA (day use, 2009)	88,459	
Brannon Island SRA (camping, 2009)	36,069	
Delta Meadows State Park (day use, 2009)	18,933	
Delta Meadows State Park (camping, 2009)	2,155	
Franks Tract SRA	24,305	
Stone Lakes National Wildlife Refuge (USFWS) (approx.)	7,000	
Stone Lakes National Wildlife Refuge (USFWS) (approx.)	7,000	
Cosumnes River Preserve (approx.)	70,000	
Lower Sherman Island (CDFW) (approx.)	5,000	
White Slough Wildlife Area (CDFW) (approx.)	12,000	
Yolo Bypass Wildlife Area (USFWS) (approx., includes student tours)	30,000	
Sherman Island (Sacramento County)	25,000	
Hogback Island Fishing Access (Sacramento County)	10,800	
Clarksburg Boat Launch (Yolo County)	1,713	
Belden's Landing (Solano County)	15,642	
Sandy Beach Park (Solano County)	100,611	
Dos Reis Park (San Joaquin County)	25,815	
Mossdale Crossing Regional Park (San Joaquin County)	23,630	
Oak Grove Regional Park (San Joaquin County)	84,058	
Westgate Landing (San Joaquin County)	10,283	
Isleton Crawdad Festival (approx.) <sup>a</sup>	200,000	
Rio Vista Bass Derby and Festival (approx.)	12,000	
Totals	796,480	

Source: As cited from personal communication with DPR in 2010 in Delta Protection Commission 2012. <sup>a</sup> Isleton Crawdad Festival and Rio Vista Bass Derby and Festival are not analyzed as recreation sites in this chapter.

2

1

## 3 Recreation Participation Trends and Projections

The most recent analyses available predicted steady growth in Delta recreation participation over 4 the past decade (2000-2010), and continued, but slowing, growth in the next decade (2010-2020), 5 although boat registrations have not reflected this trend. The Delta Boating Needs Assessment 6 7 (California Department of Boating and Waterways 2003) identified a projection of 6.4 million 8 boating-related visitor-days in 2000, and projected that annual visitation would increase at the rate of 0.79% per year from 2000 to 2010 (no published data are available to establish whether the 2010 9 use projections were realized) and at the rate of 0.46% per year from 2010 to 2020 to reach 8.1 10 million annual boating-related visitor-days by 2020 (Table 15-7). As discussed in the Existing 11 12 Conditions section, the number of registered boats in the Primary Market Area counties fell 5.3% between 2002 and 2009. Boats originating in the Primary Market Area account for more than 75% 13 of Delta boating trips (California Department of Boating and Waterways 2003), which suggests that 14 predicted boating activity increases for the period 2000–2010 have not occurred. 15

1

Period	Projected Growth (Visitor-Days)	Projected Participation (Visitor-Days)
2000 (base year)	Not applicable	6.4 million
2000-2010	Annual growth: 50,500 (0.79%) Total growth: 1.0 million (15.8%)	7.4 million (2010)
2010-2020	Annual growth: 34,100 (0.46%) Total growth: 0.7 million (9.2%)	8.1 million (2020)

#### Table 15-7. Delta Boating-Related Recreation Participation Projections

2

# 15.1.1.2 Description of Existing Conditions in the Upstream of the Delta Region

5 Recreation conditions in the Upstream of the Delta Region at SWP and CVP reservoirs and associated waterways that supply water to the Delta are considered because the action alternatives 6 7 may have operational effects on these upstream components of the SWP and CVP. DWR and 8 Reclamation operate the SWP and the CVP, respectively, to divert, store, and convey SWP and CVP water consistent with applicable laws and contractual obligations. The SWP and CVP reservoirs 9 10 (from north to south) include Trinity Lake (also referred to as Claire Engle Lake), Shasta Lake, Whiskeytown Lake, Lake Oroville, Folsom Lake, New Melones Lake, San Luis Reservoir, and 11 Millerton Lake. The corresponding SWP and CVP waterways are the Trinity River downstream of 12 13 Lewiston Dam, the Sacramento River downstream of Keswick Dam, the Feather River downstream of Lake Oroville, the American River downstream of Folsom Lake, the Stanislaus River downstream 14 of New Melones Lake, and the San Joaquin River downstream of Friant Dam. 15

DWR maintains and operates the SWP to store water and distribute it to urban and agricultural water suppliers in Northern California, the San Francisco Bay Area, the San Joaquin Valley, the Central Coast, and Southern California. The SWP facilities are also operated to improve water quality in the Delta, control Feather River flood waters, provide recreation, and enhance fish and wildlife (California Department of Water Resources 2010).

- 21 The CVP was originally authorized by the Rivers and Harbors Act of 1935. The CVP was
- reauthorized by the Rivers and Harbors Act of 1937 for the purposes of "improving navigation,
  regulating the flow of the San Joaquin River and the Sacramento River, controlling floods, providing
  for storage and for the delivery of stored waters.' The CVP was reauthorized in 1992 through the
  CVPIA, which modified the 1937 Act and added mitigation protection and restoration of fish and
- 26 wildlife as a project purpose. Further, the CVPIA specified that the dams and reservoirs of the CVP
- should now be used "first, for river regulation, improvement of navigation, and flood control;
- 28 second, for irrigation and domestic uses and fish and wildlife enhancement."
- See Chapter 5, *Water Supply*, Section 5.1.2, for additional information about the management and
   operation of these reservoirs.

## Recreational Activities and Opportunities Upstream of the Delta, New Melones Lake and San Luis Reservoir

The SWP and CVP water storage facilities provide substantial opportunity for recreational activities throughout the year. The reservoirs provide on-water boating and angling opportunities in addition

- 1 to shoreline angling, camping, and day uses. These facilities release flows to the downstream rivers,
- 2 which also support boating, angling, and shoreline activities.

## 3 Reservoirs

- 4 Trinity Lake, Shasta Lake, and Whiskeytown Lake are central features of the Whiskeytown-Shasta-
- 5 Trinity National Recreation Area (NRA), established by Congress in 1965 to provide for public
- 6 outdoor recreation use and enjoyment, among other purposes (USDA Forest Service 1996).
- 7 Folsom Lake, New Melones Lake, and Millerton Lake are also CVP reservoirs; Lake Oroville is the
- 8 primary storage reservoir for the SWP. San Luis Reservoir serves both the SWP and CVP. Each of
- 9 these water bodies, except New Melones Lake, and the surrounding lands has been designated as a
- 10State Recreation Area.

## 11 Trinity Lake

The 19-mile-long Trinity Lake is the focus of the Trinity Unit of the Whiskeytown-Shasta-Trinity 12 13 NRA, managed by the U.S. Department of Agriculture Forest Service (USDA Forest Service). Waterbased recreation opportunities on the reservoir include fishing, houseboating, swimming, and 14 waterskiing; land-based opportunities include wildlife viewing, hiking, picnicking, and camping. Of 15 the 145 miles of shoreline at the lake, developed facilities are concentrated primarily along the 16 17 shoreline of the Stuart Fork Arm. Recreation facilities include numerous campgrounds (tent, RV, boat-in), picnic areas, boat ramps, resorts, and marinas. Lewiston Lake, also part of the Trinity Unit, 18 19 is located just south of Trinity Dam and is 7 miles long and much narrower and colder than Trinity Lake. Several recreation facilities located along the western side of Lewiston Lake support 20 recreation opportunities such as camping, fishing, wildlife viewing, bird watching, and boating 21

22 (USDA Forest Service 2012a).

## 23 Shasta Lake

Shasta Lake is the largest reservoir in California, with 29,500 surface acres when full. USDA Forest
 Service manages the lake and surrounding lands as the centerpiece of the Shasta Unit of the
 Whiskeytown-Shasta-Trinity NRA. Water-based recreation is the main attraction, and boating is the
 predominant recreation activity at the lake.

28 The lake is used year-round for a wide variety of boating and related activities, such as both 29 warmwater and coldwater fishing, and has gained a reputation as a premier houseboating destination. Campers have a choice of more than a dozen public campgrounds and designated 30 31 shoreline camping areas and a similar number of private campgrounds and RV parks offered at several resorts and marinas on or near the lake (USDA Forest Service 1996). Shasta Lake is bisected 32 33 by I-5, which provides easy access in 4 hours or less travel time for more than 5 million residents of 34 southern Oregon and northern California, including the urban populations of Sacramento and the San Francisco Bay Area. Single-day peak-season boating use levels as high as 1,400 boats have been 35 recorded in recent years (Graefe et al. 2005). 36

## 37 Whiskeytown Lake

Whiskeytown Lake is 8 miles west of Redding and is a main feature of the National Park Servicemanaged Whiskeytown Unit of the Whiskeytown-Shasta-Trinity NRA. The lake provides 36 miles of shoreline and 3,200 surface acres for a variety of water-based recreation opportunities, such as swimming, scuba diving, kayaking, canoeing, rowing, fishing, sailing, waterskiing, and powerboating 1 (personal watercraft are prohibited) (National Park Service 2011a). Recreation facilities at the lake

- 2 include boat launches, campgrounds, fishing piers, picnic areas, and beaches. The area adjacent to
- 3 the lake includes many primitive campsites and trails for hiking, mountain biking, and horseback
- 4 riding (National Park Service 2011b).

## 5 Lake Oroville

Lake Oroville is near the City of Oroville, at the confluence of the North, South, and Middle forks of 6 7 the Feather River, about 75 miles north of Sacramento, and covers 15,500 surface acres at full pool. 8 Lake Oroville is the primary storage reservoir for the SWP. The lake is the focus of Lake Oroville 9 State Recreation Area, which is managed by DPR (California Department of Parks and Recreation 2008a). There are recreation facilities around the lake: two full-service marinas, five larger and 10 11 several smaller (car-top) boat launch ramps, three family campgrounds and several boat-in camps, an equestrian campground, and ten floating campsites (California Department of Parks and 12 Recreation 2008a). Recreation facilities also are located at the Lake Oroville Visitors Center and at 13 the Thermalito Forebay and Afterbay, both offstream regulating reservoirs downstream of Lake 14 Oroville. The facilities at Lake Oroville State Recreation Area support a wide variety of recreational 15 16 opportunities, including powered and nonpowered boating, warmwater and coldwater fishing, developed and primitive camping, picnicking, swimming, horseback riding, hiking, and mountain 17 biking. Visitor information sites offer cultural and informational displays about the developed 18

19 facilities and the natural environment (California Department of Parks and Recreation 2008a).

## 20 Folsom Lake

21 Folsom Lake, and its associated dam is owned and managed by the Bureau of Reclamation. The 22 facility, 25 miles east of Sacramento, at the confluence of the North and South forks of the American 23 River, is a water management facility / flood control structure protecting the Sacramento 24 metropolitan area. With 75 miles of shoreline and 10,000 surface acres of water (California 25 Department of Parks and Recreation 2010a; California Department of Parks and Recreation 2010b), it is the focus of the Folsom Lake State Recreation Area and recreation and lands surrounding the 26 27 reservoir that are managed by DPR for Reclamation. The State Recreation Area provides some 28 recreation facilities, primarily around the southern portion of the lake. It has two swimming areas, 29 seven boat launches, two small-boat launches, four picnic areas, and one marina at the lake, in addition to two campgrounds (California Department of Parks and Recreation 2010c) and eighty 30 31 miles of trails adjacent to the lake (California Department of Parks and Recreation 2010b) in the 32 Folsom Lake State Recreation Area.

## 33 New Melones Lake

New Melones Lake is owned and managed by Reclamation; it was constructed in the late 1970s and
 provides 100 miles of shoreline and 12,500 surface acres of water. New Melones Reservoir is
 operated primarily for purposes of water supply, flood control, power generation, fishery

- 37 enhancement, and water quality improvement in the lower San Joaquin River. The reservoir also
- 38 provides recreation benefits. Two developed recreation areas at the reservoir provide three boat
- launches, five campgrounds, two group camps, six day-use areas, and one marina. Also located at the
- 40 reservoir are hiking and biking trails, as well as a visitor center and museum that provide
- 41 information on prehistoric and historic use of the Stanislaus River area (Bureau of Reclamation
- 42 2012).

#### 1 San Luis Reservoir

- 2 The 12,700-acre San Luis Reservoir is the largest offstream reservoir in the United States (Bureau of
- Reclamation and California Department of Parks and Recreation 2005) and is part of the San Luis
   Joint-Use Complex. San Luis Reservoir is jointly managed by DWR and Reclamation and serves both
- 4 Joint-Use Complex. San Luis Reservoir is jointly managed by DWR and Reclamation and serves both 5 the SWP and CVP. The reservoir provides flood protection for San Luis Canal, Delta-Mendota Canal,
- 6 City of Los Banos and other downstream developments. The reservoir is fed by the California
- 7 Aqueduct and the Delta Mendota Canal via O'Neill Forebay (California Department of Parks and
- 8 Recreation 2011c). The reservoir and forebay are in the San Luis Reservoir State Recreation Area,
- managed by DPR. Strong winds at the 2,250-acre O'Neill Forebay provide excellent windsurfing
   opportunities. Winds in excess of 30 mph require boaters to stop use of the reservoir because of
   hazardous conditions. Recreation opportunities at the reservoir and forebay include camping,
- hazardous conditions. Recreation opportunities at the reservoir and forebay include camping
   picnicking, hiking, fishing, swimming, and boating. Two recreation sites at both water bodies
- provide boat launches, day-use areas, and campgrounds (California Department of Parks and
   Recreation 2011c). Two adjacent wildlife areas provide hunting and hiking opportunities, and an
- 15 off-highway vehicle (OHV) area near O'Neill Forebay provides motorized recreation opportunities.
- 16 The San Luis Reservoir State Recreation Area is open year round. Boat access is available by a boat
- ramp at the Basalt area at the southeastern portion of the reservoir and at Dinosaur Point at the
- northwestern portion of the reservoir. The boat ramp at Basalt becomes difficult to use because of
   low reservoir levels at elevation 340 feet; the boat ramp at Dinosaur Point is difficult to access at
   elevation 360 feet (San Joaquin River Group 1999:3-116). There are no designated swimming areas
- or beaches at San Luis Reservoir, but O'Neill Forebay has swimming, boating, fishing, and camping
   opportunities. At Romero Overlook there is a popular SWP Visitors Center, easily accessible off of SR
   152.
- A few miles to the southeast lies Los Banos Reservoir, also part of San Luis Reservoir State
   Recreation Area, which is managed by State Parks. Los Banos is known primarily for its fishing
- 26 opportunities, although boating, swimming, and camping opportunities are also available. Los Banos
- 27 Reservoir has a horse camp and hiking and equestrian trails (Bureau of Reclamation and California
- 28 Department of Parks and Recreation 2005).

## 29 Waterways

## 30 Trinity River Downstream of Lewiston Dam

31 The Trinity River from Lewiston Dam downstream to the confluence with the Klamath River at 32 Weitchpec is designated as a federal and California wild and scenic river that runs through private lands, BLM, and U.S. Forest Service (Shasta-Trinity and Six Rivers National Forests) lands, as well as 33 the Hoopa Valley Indian Reservation (Wild and Scenic Rivers Council 2011). SR 299, which follows 34 35 the river through the Trinity River Gorge west of Junction City, is a designated scenic byway and provides access to the river's recreation facilities (Trinity County 2007; Bureau of Land Management 36 37 2012; USDA Forest Service 2012b). The Trinity River is well known for its salmon and steelhead fishing and its whitewater boating opportunities, with the river waters ranging in difficulty from 38 Class I to Class V (Trinity River Rafting 2011). Access points are provided along the river, as well as 39 campgrounds and day-use areas (Bureau of Land Management 2012; USDA Forest Service 2012c). 40

#### 1 Sacramento River Downstream of Keswick Dam

2 The Sacramento River corridor is a recreation resource for the northern California region and hosts 3 a wide range of recreation uses, including walking/hiking, angling, camping, hunting, horseback 4 riding, picnicking, sports activities, boating (motorized and nonmotorized), and wildlife watching. 5 There are many federal, state, local, and commercial facilities along the river corridor that provide 6 access to the river and riverbanks and support the recreational activities mentioned above. Facilities 7 along the river include boat launches, trail accesses, fishing accesses, RV parks, wildlife areas, 8 undeveloped open space areas, parks, marinas, and trails. Facilities are primarily located from 9 Keswick Dam south to the Bidwell-Sacramento River State Park, near Chico (about 115 river miles 10 downstream from Shasta Dam). From Chico to the northern limit of the statutory Delta at 11 Sacramento (about 140 river miles downstream of Chico), recreational facilities are more widely spaced and fewer in number, although access to the river is available at several federal, state, and 12 13 local facilities (SacramentoRiver.org 2012).

#### 14 Feather River Downstream of Lake Oroville

15 Below Lake Oroville, the Feather River runs through the Oroville Wildlife Area and the communities of Gridley, Live Oak, Yuba City, and Marysville before joining the Sacramento River approximately 70 16 miles below Lake Oroville at Verona. Recreation activities along the lower Feather River include 17 fishing, boating, hunting, camping, swimming, wildlife viewing, and picnicking. The several miles of 18 19 river near Oroville and the Oroville Wildlife Area are renowned for trout and salmon fishing (Neville 20 2008). Recreation facilities along this stretch of the Feather River include public and private launch ramps, day-use facilities, camping facilities, and trails (City of Marysville 2012a; Yuba County 2009; 21 22 Sutter County 2012). Riverfront Park in Marysville also offers a golf driving range, OHV course, 23 bicycle motocross (BMX) track, soccer and softball fields, a nature area, and a pavilion (City of 24 Marysville 2012b).

#### 25 American River Downstream of Folsom Lake

Most of the first 6 miles of the American River below Folsom Lake is occupied by Lake Natoma, 26 27 formed by Nimbus Dam, a downstream regulating reservoir (California Department of Parks and 28 Recreation 2010a) for Folsom. Park lands surrounding Lake Natoma are included in the Folsom 29 Lake State Recreation Area, managed by DPR (California Department of Parks and Recreation 30 2010b). Lake Natoma and the surrounding lands provide opportunities for waterskiing, sailing, 31 windsurfing, rowing, canoeing, kayaking, swimming, fishing, and picnicking. Facilities at three sites 32 on the lake include boat launches, picnic areas, a group camping area, a fishing platform, and a swimming area (California Department of Parks and Recreation 2010c; California Department of 33 Parks and Recreation 2010d). Motorized boating is allowed (with a 5-mph speed limit), but Lake 34 35 Natoma is best known for nonmotorized boat recreation. At the downstream end of Lake Natoma, the Sacramento State Aquatic Center provides the general public with boating and water safety 36 classes and summer camp and youth programs. The center is a cooperative operation of the 37 Associated Students Inc. of California State University, Sacramento, the University Union of 38 39 Sacramento State, the California Department of Boating and Waterways (CDBW), and DPR. The 40 center is a regional boating instruction safety center and rents canoes and kayaks, other types of nonmotorized watercraft, and cruiser bicycles (Sacramento State Aquatic Center 2012a; Sacramento 41 42 State Aquatic Center 2012b).

The 23-mile American River Parkway encompasses the entire stretch of the American River from
Nimbus Dam to the Sacramento River confluence (Sacramento County Regional Parks 2010b;

- 1 Sacramento County Regional Parks 2010c). The parkway is administered by the Sacramento County
- 2 Department of Parks and Recreation. Approximately 8 million people visit this recreation area each
- 3 year, participating in activities such as fishing, boating, rafting, picnicking, walking, biking,
- 4 swimming, horseback riding, and wildlife viewing (Sacramento County Regional Parks 2008;
- 5 Sacramento County Regional Parks 2010b). Parks and access points are located along the parkway
- 6 (Sacramento County Regional Parks 2010c; Sacramento County Regional Parks 2010d). The
   7 Jedediah Smith Memorial Trail, a 32-mile paved trail that extends the length of the parkway and
- Lake Natoma, links many of the parkway's facilities and access points (Sacramento County Regional
- Lake Natoma, links many of the parkway's facilities and access points (Sacramento County Regiona
   Parks 2010c)
- 9 Parks 2010c).
- 10 Discovery Park is at the west end of the American River Parkway next to and under I-5. The park's
- 11302 acres at the confluence of Bannon Slough and the Sacramento and American Rivers in
- downtown Sacramento offer a boat launch with access to both rivers, a bike trail, a softball field, an
- archery range, fishing access, playground, picnic tables, reservable picnic areas with grills, and
- restrooms. Natural and altered riparian and open-water habitats provide opportunities for birding,
- wildlife observation, and photography. Discovery Park is accessible by car from I-5 and Garden
   Highway (American River Parkway Foundation 2009; Sacramento County Regional Parks 2010e).
- Highway (American River Parkway Foundation 2009; Sacramento County Regional Parks 2010e

## 17 Stanislaus River Downstream of New Melones Lake

- 18 Immediately downstream of New Melones Lake is Tulloch Lake, which is surrounded primarily by 19 private property other than two public RV campgrounds and two marinas. Approximately 2 miles
- downstream of Tulloch Lake is Goodwin Dam and the beginning of the 58.3-mile reach of the
- 21 Stanislaus River from Goodwin Dam to the confluence with the San Joaquin River, which is
- 22 commonly referred to as the Lower Stanislaus River. Although access to the 4-mile stretch of river
- 23 below Goodwin Dam and Knights Ferry is limited, this segment is used by whitewater boaters
- 24 (intermediate to expert level) and fisherman and flows through a scenic volcanic gorge. Public river
- access can be found just below Goodwin Dam, 2 miles downstream at Two Mile Bar, and at Knights
- Ferry (The Ecological Angler 2008; U.S. Army Corps of Engineers 2010), a historic gold mining-era
   town. Class I–II rafting (suitable for novice paddlers) is available below Knights Ferry, with floaters
- taking out at the Orange Blossom covered bridge, 7 miles downstream, or 6 miles farther
  downstream at Oakdale (American Whitewater 2012). Commercially guided rafting trips are offered
- 30 on the runs downstream of Knights Ferry (River Journey 2012): Sunshine Rafting Adventures 2010).
- In addition to providing the river access sites mentioned above, the U.S. Army Corps of Engineers
- In addition to providing the river access sites mentioned above, the O.S. Army Corps of Engineers
   (USACE) provides other small riverside recreation areas between Knights Ferry and Oakdale and a
   free visitor center at Knights Ferry. These parks provide campsites, picnic areas, and hiking trails.
   Little river access is available downstream of Oakdale, with the exception of small USACE access
   sites adjacent to the communities of Riverbank and Myers and a municipal park in the community of
   Ripon. A few miles upstream of the confluence with the San Joaquin River is Caswell Memorial State
   Park, a 258-acre park that offers activities such as camping, picnicking, swimming, fishing, tubing
   from the campground to the day-use area, bird watching, and hiking (California Department of Parks
- and Recreation 2010e).

## 40 San Joaquin River Downstream of Friant Dam

41 Recreational activities in and along the San Joaquin River downstream of Friant Dam and at

- 42 Millerton Lake are limited and not always on public lands. Activities include fishing, boating, nature
- 43 interpretation and education, trail use, camping, hunting, picnicking, and wildlife viewing/nature
- 44 observation. The San Joaquin River Parkway is a mosaic of parks, trails, and ecological reserves

- 1 located along the San Joaquin River between Friant Dam and SR 145 and managed by the San
- 2 Joaquin River Parkway and Conservation Trust (San Joaquin River Conservancy 2000; San Joaquin
- River Conservancy 2010; San Joaquin River Parkway and Conservation Trust 2012). Use of the
- 4 parkway is heaviest in summer, and a user survey estimated that the parkway received more than
- 5 200,000 visits in 2000, mostly from trail users (Houser and North 2001).
- 6 Most of the recreation on the river between Friant Dam and the Merced River occurs in the parkway 7 because this reach provides public land and river access and developed facilities. Downstream of the 8 parkway, recreation is possible in the river and adjacent to the river in some areas; however, some 9 reaches have been dewatered at most times, and only limited recreation opportunities are available. The San Joaquin River Restoration Program, which is a direct result of a settlement reached in 10 September 2006 to provide sufficient fish habitat in the San Joaquin River below Friant Dam, calls 11 12 for an intermittent release of water from Friant Dam that provides flows along the entire length of the San Joaquin River. The first water release was in October 2009, with interim flow releases 13 14 scheduled through February 2013. One of the goals of the Program, through the release of water, is to restore and maintain fish populations including naturally reproducing and self-sustaining 15 populations of Chinook salmon and other fish. The water releases also provide increased 16 downstream recreational opportunities. Future phases of the program call for permanent releases 17 (restoration flows) from Friant Dam. Full restoration flows are scheduled to start no later than 18 19 January 1, 2014.
- The Mendota Pool, near the community of Mendota, contains water year-round and is accessible to the public via a county park (City of Mendota 2010). Other use of the river or riverbed in these reaches is assumed to be by adjacent private landowners and possibly other local residents, and may include fishing, hunting, and OHV use. The reach of the river just upstream of the confluence with the Merced River crosses units of the San Luis NWR that offer hunting and fishing opportunities (U.S. Fish and Wildlife Service 2010).
- Two Stanislaus County parks provide the only developed recreation access to this segment of the San Joaquin River. The Las Palmas Fishing Access, a few miles east of Patterson, is a 3-acre park that provides a concrete boat ramp and day-use facilities (Stanislaus County 2010). Laird Park, 2 miles east of Grayson, is a 97-acre "community park" that provides river access and day-use facilities (Stanislaus County n.d.). As of July 2011, Las Palmas and three other fishing accesses were closed, restrooms and trash receptacles removed and maintenance services discontinued (Stanislaus County Department of Parks and Recreation 2011).
- 33 The West Hilmar Wildlife Area, on the western bank of the river a few miles downstream of the Merced River confluence, is a 340-acre State Wildlife Area. It has no facilities and is accessible only 34 35 by boat (California Department of Fish and Game 2010i). The San Joaquin River NWR is located along the San Joaquin River between the Tuolumne and Stanislaus Rivers, two tributaries to the San 36 Joaquin River. The refuge boundaries encompass more than 7,000 acres of riparian woodlands, 37 wetlands, and grasslands. Although the refuge is primarily undeveloped, a wildlife-viewing platform 38 has been constructed at a favored location for viewing geese and other waterfowl. The 3.8-mile 39 Pelican Nature Trail with interpretive kiosks and picnic areas opened in 2011 (U.S. Fish and Wildlife 40 41 Service 2011b).

## 42 **Recreation Users Upstream of the Delta**

As previously described, the reservoirs upstream of the Delta are large, and most are the central
features of federally-designated or state-designated recreation areas that provide a variety of public

- 1 and commercial recreation facilities. Some of these reservoirs are among the largest lakes in the
- 2 state as measured by surface area. The large areas available for water-based and water-related
- 3 recreation, and the associated large-scale recreation facilities, allow these areas to host large
- 4 numbers of visitors each year. Each of these seven upstream reservoirs and the surrounding
- 5 recreation areas host from nearly 0.5 million to more than 2 million visitors each year. Table 15-8
- 6 provides a summary of annual attendance at these locations.
- 7 Because of the length of the waterways downstream of the reservoirs and the variety of public and
- 8 private ownership, access, and recreation development on those waterways, recreation use data are
- 9 not available. However, these waterways are used for boating, fishing, and other water-based and
- 10 water-related recreation opportunities and are among the most popular waterways in the state for
- 11 the pursuit of these activities.

#### 12 Table 15-8. Annual Attendance at Reservoirs in the Upstream of the Delta Region

Location	Approximate Annual Attendance (Visitors/Visitor-Daysª)	
Shasta and Trinity Units of Whiskeytown-Shasta-Trinity NRA	1.45 million visitor-days	
Whiskeytown Unit of Whiskeytown-Shasta-Trinity NRA	750,000 visitors	
Lake Oroville State Recreation Area	750,000 visitors	
Folsom Lake State Recreation Area	2 million visitors	
New Melones Lake	500,000 visitor	
San Luis Reservoir State Recreation Area	475,000 visitors	

Sources: USDA Forest Service 1996; National Park Service 2009; California Department of Parks and Recreation 2002; California Department of Parks and Recreation 2010c; Bureau of Reclamation 2012; Bureau of Reclamation and California Department of Parks and Recreation 2005; Springer, Personal communication 2013.

Notes: NRA = National Recreation Area

<sup>a</sup> A visitor-day is equivalent to 12 hours of recreation activity. This activity may represent one visitor

recreating for 12 hours or more than one visitor recreating for shorter periods, for a total of 12 hours.

#### 13

## 14 15.2 Regulatory Setting

## 15 15.2.1 Federal Plans, Policies, and Regulations

## 16 **15.2.1.1** New Melones Lake Area Final Resource Management Plan

The Bureau of Reclamation (Reclamation) released the New Melones Lake Area Final Resource 17 Management Plan in early 2010, superseding the 1976 New Melones Lake Area Master Plan. Two of 18 19 the purposes for the Resource Management Plan are (1) to provide for recreation management and development and ensure that recreation facility management and opportunities are compatible with 20 other resources, and (2) to ensure that planning is based on public need and the ability of land and 21 22 water resources to accommodate increased visitor use and enhanced facilities. The plan is aimed at balancing "management of recreation uses and resources with management of natural and cultural 23 24 resources." The alternative involves increasing watercraft use, moderately updating the amount of facility and access area, improving trails, and developing a long-term strategy for managing hunting 25

- 1 (Bureau of Reclamation 2010). The Resource Management Plan also identifies goals and
- 2 implementation strategies, including the following recreation-related goals.

## 3 General Recreation

Goals: Provide for diverse recreation within Reclamation's authorities to afford a safe and
 quality recreation experience consistent with natural and cultural resource management
 objectives. Achieve fair value for recreation. Ensure that concessions are planned, developed
 and managed to meet public needs, are compatible with the natural and cultural resources, and
 provide a variety of services which are consistent with authorized project purposes.

## 9 Aquatic Recreation

Goals: Provide a diverse range of water-based recreation opportunities suited to user needs
 compatible with the existing character of the lake and surrounding lands. Protect cultural
 resources, natural resources, and water quality while providing safe and enjoyable recreational
 experiences.

## 14 Land-Based Recreation

Goals: Provide a diverse range of land-based recreation opportunities suited to user needs 15 • compatible with the existing character of the project lands. Protect cultural and natural 16 resources while providing safe and enjoyable recreational experiences. Provide specific 17 recreation opportunities and adequate, flexible, and efficient support facilities under varying 18 lake level conditions without compromising ecological resources. Provide a variety of 19 nonmotorized recreational experiences using trails and pathways. Provide safe recreational 20 21 hunting opportunities compatible with the Wildlife Management Plan, while respecting private 22 property rights and management authority over wildlife resources.

## 23 Interpretive Services

 Goals: Enhance the public's understanding of the history, purpose, and operation of the project and its archaeological, historical, human-made, natural, and cultural features. Enhance recreation experiences through the Visitor's Center, interpretive services, and volunteer programs. Enhance the quality of recreation for all visitors, including those with physical, sensory, and cognitive impairments. Educate the public about Reclamation, water resources, water conservation, and water safety. Promote stewardship, achieve management objectives, optimize resources, provide enhanced services, and provide educational opportunities.

# 3115.2.1.2Stone Lakes National Wildlife Refuge Comprehensive32Conservation Plan

33 The Stone Lakes NWR Comprehensive Conservation Plan (U.S. Fish and Wildlife Service 2007a) provides management guidance for visitor use and natural resources (e.g., fish, wildlife, plants) 34 35 within the refuge for the next 15 years. The approved refuge boundary encompasses more than 17,000 acres of land; USFWS manages approximately one-third of that land, including state- and 36 37 county-owned land managed under cooperative agreements. Most of the remaining lands are 38 privately owned and are not managed as part of the refuge, although some lands are publicly owned and managed for conservation purposes. The conservation plan identifies goals, objectives, and 39 strategies only for the lands that are currently, or soon to be, managed by USFWS, regarding habitat 40 41 restoration and enhancement and protection of cultural resources. One goal aims to provide visitors

- 1 with wildlife-dependent recreation, education, and interpretation opportunities that help them
- 2 develop an understanding of the unique wildlife and habitat in the refuge. Objectives of this goal
- 3 include recruiting volunteers, constructing visitor facilities, developing an environmental education
- 4 program that includes two interpretation programs, providing boat-only fishing and day-use
- 5 parking, and continuing to expand the outreach program. Proposed facilities to be developed include
- two photography blinds, restrooms, trails, parking areas, and wildlife-viewing platforms, as well as a
   boat-accessible haul-out site and boat launch. An objective of the cultural resource protection goal
- also includes developing a minimum of two interpretive panels and exhibits.
- 9 The plan includes the following recreation-related goal and objectives.
- Goal 3: Provide visitors with recreation, interpretation, and education opportunities that foster
   an understanding of the refuge's unique wildlife and plant communities in an urban setting.
  - **Objective 3.E:** Within five years, the refuge will provide safe, boat-only fishing with day-use parking facilities to accommodate approximately 20 boats on South Stone Lake and approximately 10 boats on SP Cut from June through September.

# 1515.2.1.3Management Guide for the Shasta and Trinity Units of the16Whiskeytown-Shasta-Trinity National Recreation Area

The purpose of the 1996 Shasta-Trinity NRA management guide (USDA Forest Service 1996) is to 17 18 integrate past decisions that remain pertinent for managing the Shasta and Trinity units of the NRA with standards, guidelines, and management prescriptions incorporated from the April 1995 Shasta-19 20 Trinity National Forest Land and Resource Management Plan (LRMP). (Management of the Whiskeytown unit of the NRA, administered by the NPS, is not addressed in the guide; see Section 21 22 15.2.1.4.) The LRMP (USDA Forest Service 1995) is a program-level document that establishes 23 integrated land management direction, including time frames for implementing, monitoring, and 24 evaluating projects, activities, programs, and budgeting in the Shasta-Trinity National Forest for a period of 10–15 years. The NRA management guide provides an analysis of direction from the 25 26 LRMP; a summary of existing conditions; a description of desired future conditions; and a strategy of management recommendations, opportunities, and mitigation measures that will be used to 27 implement the LRMP and achieve the desired results. The topic of recreation is broken into a series 28 of key subtopics in the management guide: boating and lake management, land-based recreation, 29 special uses, recreation occupancy vessels (i.e., houseboats and similar vessels), and resort/marina 30 31 standards and guidelines.

# 3215.2.1.4General Management Plan for the Whiskeytown Unit of the33Whiskeytown-Shasta-Trinity National Recreation Area

34The General Management Plan for the Whiskeytown unit of the Whiskeytown-Shasta-Trinity NRA35(National Park Service 1999) provides recreation-related goals and action programs that emphasize36providing a range of water-related activities in a predominantly natural setting, improving37backcountry experiences, improving visitor safety, and providing additional interpretation and38education opportunities. The plan also outlines a park-wide zoning system. The following goals in39the plan relate to recreation.

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1 Public Enjoyment and Visitor Experience

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- **Goal 1:** Visitors to Whiskeytown Lake enjoy a wide range of water-based and water-related activities, including the opportunity to enjoy a predominantly natural setting.
- Goal 2: Visitors to the backcountry enjoy a variety of activities, including camping, driving for
   pleasure, trail activities, and hunting using an integrated network of designated backcountry
   roads and trails.

## 7 15.2.1.5 Boat Navigation Jurisdiction, Rules, and Regulations

## 8 U.S. Coast Guard

9 While boating law enforcement is often performed at the local level by local agencies such as county sheriff and municipal marine patrols, the Coast Guard and other federal regulators have 10 enforcement authority in federally navigable waters. Title 14 of the United States Code (USC), Code 11 of Federal Regulations (CFR) Title 33 and other portions of the CFR, give the U.S. Coast Guard 12 authority for maritime law enforcement on the navigable waters of the United States, as well as 13 responsibilities for search and rescue, marine environmental protection, and the maintenance of 14 15 river aids to navigation, among other roles. Included within the Coast Guard's authority are inland waters, which are those waters shoreward of the territorial sea baseline, as defined within Title 33, 16 Part 2. Furthermore, Title 33, Part 162—Inland Waterways Navigation Regulations, Section 162.205 17 addresses Suisun Bay, San Joaquin River, Sacramento River, and connecting waters within which the 18 19 Coast Guard has authority and jurisdiction. Specific to the Delta, 33 CFR 162 provides regulations for the navigation by both commercial and noncommercial vessels on the San Joaquin River Deep Water 20 Ship Channel (between Suisun Bay and Stockton) and the Sacramento River Deep Water Ship 21 Channel (between Suisun Bay and West Sacramento). 22

## **15.2.2** State Plans, Policies, and Regulations

# 2415.2.2.1Delta Protection Act and Delta Protection Commission Land and25Resource Management Plan

The Delta Protection Act of 1992 (Act) (California Public Resources Code Section 21080.22, Division 19.5) established the DPC, a state entity to plan for and guide the conservation and enhancement of the Delta's natural resources while sustaining agriculture and meeting increased recreational demand. The Act defines a Primary Zone, which comprises the principal jurisdiction of the DPC. The Secondary Zone is the area outside the Primary Zone but within the "Legal Delta;" the Secondary Zone is not in the planning area of the DPC. The DPC has appeal authority over local government actions in the Delta's Primary Zone.

- 33 Chapter 1 of the Act (Findings and Declarations) includes the following sections.
- Section 29702 indicates that the basic goals of the state for the Delta include the protection,
   maintenance, and, where possible, the enhancement and restoration of the overall quality of the
   Delta environment, including, but not limited to, agriculture, wildlife habitat, and recreational
   activities.
- Section 29705 indicates that the Delta's wildlife and wildlife habitats are valuable, unique, and
   irreplaceable resources of critical statewide significance and should be preserved and protected
   for the enjoyment of current and future generations.

- 1 Section 29710 declares that agricultural, recreational, and other uses of the Delta can best be 2 protected by implementing projects that protect wildlife habitat before conflicts arise. Section 29712 acknowledges that the Delta's waterways and marinas offer recreational 3 • 4 opportunities of statewide and local significance, are a source of economic benefit to the region, 5 and that public safety requirements will heighten because of increased demand and use. Chapter 5 of the Act (Resource Management Plan) requires DPC to prepare and adopt a 6 7 "comprehensive long-term resource management plan for land uses within the primary zone of the 8 Delta." DPC completed the Land Use and Resource Management Plan for the Primary Zone of the Delta in 1995. In February 2010, after 2 years of collaborative effort to revise the plan, DPC adopted 9 a new draft Land Use and Resource Management Plan that includes the following recreation and 10 access policies (Delta Protection Commission 2010:22-23). 11 12 Policy P-1: Ensure appropriate planning, development, and funding for expansion, ongoing maintenance, and supervision of existing public recreation and access areas. 13 Policy P-2: Encourage expansion of existing privately-owned, water-oriented recreation and 14 • access facilities that are consistent with local General Plans, zoning regulations, and standards. 15 Policy P-3: Assess the need for new regional public and private recreation and access facilities 16 to meet increasing public need, and ensure that any new facilities are prioritized, developed, 17 maintained, and supervised consistent with local, state, and federal laws and regulations. Ensure 18 that adequate public services are provided for all existing, new, and improved recreation and 19 20 access facilities. **Policy P-4:** Encourage new regional recreational opportunities, such as Delta-wide trails, which 21 22 take into consideration environmental, agricultural, infrastructure, and law enforcement needs, as well as private property boundaries. Also, encourage opportunities for water, hiking, and 23 biking trails. 24 **Policy P-5:** Encourage provision of publicly funded amenities such as picnic tables and boat-in 25 26 destinations that compliment and are in or adjacent to private facilities, particularly if the 27 private facility will agree to supervise and manage such amenities, thus lowering the long-term 28 cost to the public. Policy P-6: Support multiple uses of Delta agricultural lands, such as seasonal hunting and 29 30 provisions for wildlife habitat. **Policy P-7:** Support improved access for bank fishing along state highways, county roads, and 31 32 other appropriate areas where safe and adequate parking, law enforcement, waste management 33 and sanitation facilities, and emergency response can be provided and where proper rights-ofaccess have been acquired. 34 Policy P-10: Promote and encourage Delta-wide communication, coordination, and 35 • 36 collaboration on boating and waterway-related programs including, but not limited to, marine patrols, removal of debris and abandoned vessels, invasive species control, clean and safe 37 boating education and enforcement, maintenance of existing anchorage, mooring, and berthing 38 39 areas, and emergency response in the Delta. 40 The Act also established a provision in the Public Resources Code that calls for local governments with lands in the Primary Zone to ensure that their general plans are consistent with the plan: 41
- 42 "Within 180 days from the date of the adoption of the resources management plan or any

- 1 amendments by the commission, all local governments shall submit to the commission proposed
- 2 amendments that will cause their general plans to be consistent with the resources management
- 3 plan with respect to land located within the primary zone" (Office of Planning and Research
- 4 2003:200).

## 5 15.2.2.2 Delta Protection Commission, Great California Delta Trail System

- The Great California Delta Trail concept was born out of Senate Bill 1556 (Torlakson), which was
  filed with the Secretary of State on September 30, 2006. The Bill requires the DPC to facilitate the
  planning and feasibility process for establishment of the Great California Delta Trail System (Trail).
- 9 The Trail will be a continuous regional recreational corridor and will include such recreational
- 10 facilities as a bikeway and hiking trails.
- The DPC is responsible for preserving, protecting, maintaining, and enhancing the Delta region's 11 12 environmental resources and quality. Senate Bill 1556 requires DPC to establish a continuous recreational corridor linking the San Francisco Bay Trail system and the planned Sacramento River 13 14 trails in Yolo and Sacramento Counties to the present and future trailways around the Delta, including the Delta's shorelines in Contra Costa, San Joaquin, Solano, Sacramento, and Yolo Counties. 15 Funding for the Great California Delta Trail System comes from local transportation planning 16 agencies. Senate Bill 1556 authorizes the transportation planning agencies that allocate funds to 17 cities and counties with jurisdiction or a sphere of influence within the Delta, to allocate those funds 18 to the DPC for specified activities around the Delta. 19
- 20 The Trail project started with the creation of a "blueprint" for the trail planning process and 21 product, focusing on Contra Costa and Solano Counties as the initial planning area. That "blueprint" (The Great California Delta Trail Blueprint Report for Contra Costa and Solano Counties [Blueprint 22 Report]), was prepared and subsequently adopted on September 23, 2010. The Blueprint Report 23 24 includes a specific vision, goals, outreach, feasibility, the planning process, and policies for the Trail system. The report does not include trail alignment selection, but is focused on developing the 25 planning and feasibility process. This adopted report is intended to be utilized by other cities and 26 counties when developing their portions of the Trail system. 27

## 2815.2.2.3California Department of Parks and Recreation Plans

## 29 Recreation Proposal for the Sacramento-San Joaquin Delta and Suisun Marsh

30 The Sacramento-San Joaquin Delta Reform Act mandated that the Department of Parks and 31 Recreation develop recommendations to expand state recreation areas in the region. To comply with the legislation, the Department of Parks and Recreation issued the Recreation Proposal for the 32 33 Sacramento-San Joaquin Delta and Suisun Marsh in May 2011. While the Recreation Proposal is not 34 a binding policy document and it concedes that funding is not currently available to implement the recommendations, the Recreation Proposal does represent the department's vision for the region 35 (California State Parks 2011). The document states, "The proposal recommends a network of 36 37 recreation areas, including parks, resorts, boating facilities, historic communities, agritourism attractions, and other visitor-oriented businesses. These areas would be connected by scenic driving 38 routes, boating trails, or bicycling and hiking trails... Proposal recommendations aim to provide 39 visitors and residents authentic outdoor experiences rooted in the unique and enduring character of 40 the Delta and Suisun Marsh." 41

- 1 The Recreation Proposal recommends improvement and, in some cases, expansion of four
- 2 recreation areas in the Delta (Delta Meadows and Locke Boarding House, Stone Lakes, and Brannan
- 3 Island and Franks Tract state recreation areas) and six state parks near the Delta and Suisun Marsh
- 4 (Old Sacramento State Historic Park and California Indian Heritage Center, Caswell Memorial State
- 5 Park, Bethany Reservoir State Recreation Area, the State Historic Park at John Marsh/Cowell Ranch,
- 6 Benicia Capitol State Historic Park, and Benicia State Recreation Area). The Recreation Proposal
- 7 further recommends creation of four new state parks in the region at Barker Slough, Elkhorn Basin,
- 8 Wright-Elmwood Tract and in the south Delta, possibly near Old River.

#### 9 **Central Valley Vision**

The Central Valley Vision project began in 2003, with the goals of understanding the recreation 10 needs of Central Valley residents over the next 35 years and making recommendations for actions 11 that the DPR might address through expansion of state park facilities in the region. Following the 12 13 November 2006 release of the Central Valley Vision report, DPR released its Central Valley Vision Draft Implementation Plan in 2008 (California Department of Parks and Recreation 2008b). The 14 15 draft 20-year plan provides a "catalog of potential future projects" that includes expanding existing parks and adding new parks in the Central Valley. The plan outlines these potential projects in the 16 Delta: acquiring more land; developing facilities and improving access at Delta Meadows; developing 17 interpretation and education opportunities at the Locke Boarding House; expanding facilities at 18 Brannan Island State Recreation Area; and providing recreation at Twitchell, Sherman, and Lower 19 20 Sherman Islands. The implementation plan also recommends creation of the California Delta Heritage Corridor, which would link historic Delta towns, recreation sites, nature areas, and farm 21 stands (California Department of Parks and Recreation 2008b). 22

#### 23 Folsom Lake State Recreation Area General Plan and Amendment

The first *Folsom Lake State Recreation Area General Plan* was approved in 1979. The plan was
amended in 1996 to include additional facility recommendations for the Negro Bar (Lake Natoma),
Willow Creek (Lake Natoma), and Beals Point (Folsom Lake) areas as part of the American River
Bridge Crossing Project at Lake Natoma (California Department of Parks and Recreation 1996). DPR
is updating the general plan for the Folsom Lake State Recreation Area (California Department of
Parks and Recreation 2010d).

- The original 1979 general plan identifies the objectives for both Lake Natoma and Folsom Lake
   (included as appendices to California Department of Parks and Recreation 1996). The following
   recreation-related objectives were identified for Lake Natoma.
- Objective 3: To upgrade the quality of existing recreation use areas and to solve the physical
   problems in these areas.
- **Objective 4:** To minimize environmental damage caused by recreation use and development.
- Objective 7: To tie bicycle, riding, and hiking trails from Sacramento to Folsom Lake and
   beyond.
- 38 The following recreation-related objectives were identified for Folsom Lake.
- **Objective 1:** To emphasize recreation use of Folsom Lake.
- Objective 2: To continue to provide existing opportunities for diverse recreational uses of low to high intensity.

- **Objective 4:** To upgrade the quality of existing recreation use areas, and to solve physical problems in these areas.
- Objective 5: To establish a boat carrying capacity for the lake (to maintain the high quality boating experience on Folsom lake).
- Objective 6: To increase opportunities for public access to the lake shore for informal use
   (fishing, swimming, hiking, etc.).
- **Objective 7:** To encourage boating opportunities for non-boat users.
- Objective 8: To provide an opportunity for water-oriented recreation that is not feasible at
   Auburn Reservoir.
- **Objective 10:** To increase overnight camping and accommodate increasing demand.
- Objective 11: To link Folsom Lake with Sacramento via the American River Parkway bicycle,
   riding, and hiking trail system.
- Objective 15: To interpret to the public the significant natural and cultural resources of the landscape.
- Objective 17: To monitor recreation use and to periodically reassess the ability of the resources to absorb the use they are receiving; to adjust recreation use as necessary to adequately protect resource values.

#### 18 General Plan for Brannan Island and Franks Tract State Recreation Areas

#### 19 Brannan Island State Recreation Area

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The approved purpose of Brannan Island State Recreation Area is "to make permanently available to the people the opportunity to use and enjoy a portion of the Delta region of California and its extensive inland waterways" (California Department of Parks and Recreation 1988a). In addition, "the function of the Department of Parks and Recreation at Brannan Island State Recreation Area is to provide facilities and opportunities for the enjoyment of a variety of water-oriented and other recreational activities, consistent with the declared purpose of the unit" (California Department of Parks and Recreation 1988a).

- 27 The General Plan for Brannan Island and Franks Tract State Recreation Areas (California Department of Parks and Recreation 1988a) describes the resource management policies, allowable use levels, 28 29 land use and facility recommendations, and interpretive recommendations for the two State 30 Recreation Areas. The policies for Brannan Island State Recreation Area focus on maintaining and enhancing the natural resources in the State Recreation Area, some of which relate to recreation, 31 including reducing human-caused erosion and enhancing viewsheds in the State Recreation Area. 32 Allowable use levels in the park vary from low to high, with higher use areas throughout most of the 33 34 central and southern (along Threemile Slough) portions of the park and low to moderate use areas 35 on the eastern, western (along Threemile Slough near the SR 160 bridge), and northern portions of 36 the park. The general plan also recommends proposed uses, facilities, and interpretive programs; 37 many have been implemented since 1988.
- The general plan includes the following land use and development goals for Brannan Island State Recreation Area.

- Provide recreational opportunities for varying use intensity levels in the unit, but with an
   emphasis on overall high-intensity use.
- Improve existing facilities, and add new ones to provide more recreational opportunities,
   especially for swimming, boating, boardsailing, camping, and trail activities.
- Improve access to and use of the surrounding water resources, particularly for swimmers,
   boardsailors, picnickers, campers, boaters, and fishermen.
- Improve visitors' enjoyment of the unit by providing better wind protection, more shade in
   effective locations, a more attractive environmental setting, and more adequate facilities.
- Provide additional interpretive facilities to explain the cultural and natural history of the Delta
  and its relevance to the State Water Project.
- State budget cuts in 2011 curtailed services and facilities available at Brannan Island State
   Recreation Area until further notice, expected in July 2012. Details of the partial closure are
   discussed in Section 15.1.1.1, *Recreational Facilities in the Delta, Sacramento County, Public Facilities/Areas*).

#### 15 Franks Tract State Recreation Area

The approved purpose of Franks Tract State Recreation Area is "to perpetuate as a recreation resource the flooded island in the Sacramento-San Joaquin Delta known as 'Franks Tract' and to provide permanently the opportunity for water-related recreational activities..." In addition, "the function of the Department of Parks and Recreation at Franks Tract State Recreation Area is to provide facilities and services for public enjoyment of the features and recreational opportunities afforded by this unit" (California Department of Parks and Recreation 1988a).

22 Franks Tract State Recreation Area encompasses the inundated islands of Franks Tract and Little 23 Franks Tract, and the policies focus on maintaining water quality, protecting soils, and protecting and enhancing habitat and species. Several policies mention considerations for placing new 24 structures or facilities. Allowable use levels are "low" at Little Franks Tract and "moderate" on 25 Franks Tract, except where wetland protection is of greater concern than providing recreation. The 26 general plan also recommends two land use and development goals: creating additional land base 27 for recreation activities and providing minimum needed recreation facilities. The plan outlines the 28 29 concept of increasing the land base by creating islands in Franks Tract and Little Franks Tract. Facilities planned for the islands at Franks Tract include beaches, picnic areas, floating docks, 30 31 interpretive signage, and an observation platform. The plan outlines interpretive signage along a water trail for Little Franks Tract. Unlike for Brannan Island State Recreation Area, the facility 32 development recommendations for Franks Tract State Recreation Area have not been implemented. 33

- The general plan includes the following land use and development goals for Franks Tract StateRecreation Area.
- Provide low-intensity recreational opportunities by creating additional land base (especially
   beaches) for recreation activities.
- Provide only the minimum of recreation facilities to accommodate the needs of boat-in visitors.

## Lake Oroville State Recreation Area Resource Management Plan and General Development Plan and Amendment

- 3 In 1973, the Lake Oroville State Recreation Area Resource Management Plan and General
- 4 *Development Plan* were approved. The plans outlined the allowable use intensities and planned
- 5 development for each area in the State Recreation Area (California Department of Parks and
- 6 Recreation 1973). In 1988, an amendment to the plan was approved to address three issues in the
- 7 Lime Saddle area: acquisition of land, disposal of a parcel, and expansion of the existing Lime Saddle
- 8 Marina (California Department of Parks and Recreation 1988b). DPR completed a new draft general
- 9 plan in 2005, concurrent with DWR's Lake Oroville facilities Federal Energy Regulatory Commission
   10 relicensing process, but this proposed new general plan is awaiting CEQA review and thereafter will
- 11 require formal adoption by the California State Parks Commission.

## San Luis Reservoir State Recreation Area General Development Plan and Amendment

The General Development Plan for the San Luis Reservoir State Recreation Area was approved in 14 15 1971, although the plan was not developed to the same level of detail as later DPR general plans. In 1986, the general development plan was amended to revise the land use designation for about 65 16 17 acres of land on the northern side of O'Neill Forebay from undesignated to a day and overnight use 18 designation, thus allowing development of overnight facilities in the Meadows area and boat-in, day-19 use, and camping facilities in the Grant Line area (California Department of Parks and Recreation 20 1986). DPR is currently updating the general plan for the San Luis Reservoir State Recreation Area (California Department of Parks and Recreation 2010f). 21

### 22 **15.2.2.4** California Department of Fish and Wildlife Plans

CDFW owns and manages seven areas in the Delta, primarily for habitat and species protection and
enhancement. Only two of the seven areas owned by CDFW have management plans: Yolo Bypass
Wildlife Area and Lower Sherman Island Wildlife Area. Goals and objectives related to recreation
and public use in these two plans are described below. The other areas are managed under the
current regulations found in the California Fish and Game Code and Title 14 of the California Code of
Regulations (CCR). Regulations for wildlife areas and ecological reserves, as well as hunting and
fishing regulations, can be found in Title 14.

#### 30 Yolo Bypass Wildlife Area Land Management Plan

31 The Yolo Bypass Wildlife Area Land Management Plan (California Department of Fish and Game 2008b), prepared for the 16,770-acre state wildlife area, provides guidance on managing habitats, 32 species, and programs, and compatible, appropriate public uses. Two elements of the plan relate to 33 recreational use: (1) the Authorized Public Use Element, and (2) the Unauthorized Public Use 34 Element. Goals of the Authorized Public Use Element include providing new and increased 35 36 opportunities for appropriate wildlife-dependent activities, supporting and expanding environmental education and interpretation opportunities, coordinating public access and use to 37 38 accommodate a variety of users, fostering partnerships, expanding the volunteer program, minimizing user conflicts, supporting use of the wildlife area by Native Americans, and facilitating 39 safe use of the wildlife area. Tasks identified for these goals are numerous and include such items as 40 expanding automobile tour routes, adding signage, adding wildlife-viewing facilities, expanding 41 hunting opportunities, improving the entrance, evaluating the feasibility of additional trails, and 42

- 1 considering adding boating and fishing opportunities without incurring any liability. The
- 2 Unauthorized Public Use Element focuses on preventing unauthorized uses, such as camping or
- 3 dumping, through such tasks as patrolling the areas and installing signage.

#### 4 Lower Sherman Island Wildlife Area Land Management Plan

5 The Land Management Plan for the Lower Sherman Island Wildlife Area Management provides guidance for habitats, species, programs, and appropriate public uses (California Department of Fish 6 7 and Game 2007a). The wildlife area was originally acquired to provide a publicly accessible hunting and fishing area, which is reflected in the goals of the Authorized Public Use Element. The goals of 8 9 this element focus on supporting compatible public uses and environmental education, providing 10 long-term hunting and fishing opportunities, providing for a variety of users and minimizing user conflicts, evaluating requests by Native Americans for use of the wildlife area, and encouraging safe 11 use of the wildlife area. Tasks related to these goals include providing signage at access points, 12 13 periodically reviewing programs and regulations, identifying and resolving conflicts, monitoring and enforcing boat safety regulations, and installing warning signs and buoys. The Unauthorized Public 14 15 Use Element focuses on goals to discourage trash dumping and prevent unauthorized uses, such as camping. Tasks associated with these goals include monitoring, installing signage, and patrolling the 16 17 area.

## 1815.2.2.5California Department of Boating and Waterways Regulations19and Programs

One of the primary missions of CDBW is to promote a safer and more enjoyable boating 20 environment. Although boating law enforcement in California is performed at the local level by local 21 agencies, such as county sheriff and municipal marine patrol units, CDBW, through its Boating Law 22 Enforcement Unit, acts to meet the goals of providing for adequate and consistent law enforcement 23 24 through local agencies throughout the State. California boating laws are contained in instruments of state law, including the California Harbors and Navigation Code, Vehicle Code, Penal Code, and 25 California Code of Regulations, among others. California boating laws and regulations apply 26 uniformly on all waters of the state. However, California law does not replace the U.S. Coast Guard 27 28 and other federal regulations in force on federally navigable waters, but it is in general conformity 29 with these (California Department of Boating and Waterways 2009:i).

CDBW conducts a program focused on providing funding for local boating law enforcement agencies
 and training of law enforcement personnel (California Department of Boating and Waterways 2007).
 Another CDBW program aimed at boating safety is the Aquatic Center Grant Program, through
 which the department makes grants available for nonprofit organizations, colleges and universities,
 and local agencies for boating safety education.

CDBW supports the purpose of providing boaters with adequate facilities on the water by providing 35 boat launch facility grants and small craft harbor development loans to public entities. Private 36 37 marina owners can also apply for construction loans for improvements, such as berthing, restrooms, vessel pump-out stations, boat launching and parking facilities, and dry boat storage. The Aquatic 38 39 Weed Control Program is authorized to control water hyacinth (*Eichhornia crassipes*), Brazilian waterweed (*Egeria densa*), and South American spongeplant (*Limnobium laevigatum*) in the Delta, 40 its tributaries, and Suisun Marsh. The Program is focused on controlling water hyacinth and 41 Brazilian waterweed, which are highly invasive aquatic plant species that are widespread in the 42 Delta and have substantial impacts on recreational activities in the Delta, its tributaries, and Suisun 43

- 1 Marsh. Finally, the Abandoned Watercraft Abatement Fund is administered by CDBW with the
- purpose of providing funds to public agencies to remove and dispose of abandoned or wrecked
   vessels that pose a significant hazard to navigation.

#### 4 15.2.2.6 California State Lands Commission Regulations

The California State Lands Commission has jurisdiction over nearly 4 million acres of lands that 5 underlie navigable and tidal waterways. Known as "Sovereign Lands," these include riverbeds, 6 7 streams, sloughs, nonnavigable lakes, tidal navigable bays and lagoons, tide and submerged lands 8 adjacent to the coast, and offshore islands from the mean high tide line to 3 nautical miles offshore. 9 The California State Lands Commission offers leases and permits for marinas, and developers of 10 marinas along the state's navigable rivers, natural lakes, and bays are required by law to lease state 11 land at marina sites. Private landowners who wish to install a recreational pier adjacent to their 12 waterfront residence must likewise obtain a lease from the commission (Delta Protection 13 Commission 2006).

### 14 **15.2.3** Regional and Local Plans, Policies, and Regulations

### 15 **15.2.3.1** City and County General Plans

16 Alameda County

#### 17 East County Area Plan

18The East County Area Plan functions as the general plan document for eastern Alameda County,19which extends from the Pleasanton/Dublin ridgeline east to San Joaquin County and from Contra20Costa County south to Santa Clara County (Alameda County 2000). Policies seek to promote21recreation on open space, agricultural, and watershed lands in the East County area, including the

- expansion of the existing regional park system and the provision of new trail corridors. The plan
  contains the following policies on park and recreation facilities.
- Policy 225: The County shall integrate East County trail plans...with the California Recreational
   Trail System.

#### 26Contra Costa County

#### 27 Contra Costa County General Plan

The *Contra Costa County General Plan 2005–2020* (Contra Costa County 2005) addresses recreational resources in the Open Space Element. Overall goals and policies seek to preserve and protect the county's recreational resource lands. Policies specifically related to parks and open space areas, local parks, and trails provide protection and enhancement of the recreational value of the Delta, allow only recreational development that complements the natural features of the area, and provide distribution and management of recreational activity according to an area's carrying capacity while recognizing the regional importance of each area's recreation resources.

- 35 The county has identified Parks and Open Space Areas, some of which are in the statutory Delta.
- 36 Browns Island Regional Shoreline, Antioch Dunes NWR, Big Break Regional Shoreline, and Franks
- 37 Tract State Recreation Area are identified as existing parks. The county identifies CALFED Bay-Delta
- 38 Program wetlands and the Jersey Island Management Area as existing open space. A number of

existing neighborhood and community parks are also located in the Delta, with one of each type
 proposed for Bethel Island. The general plan also illustrates existing and proposed biking, hiking,
 and equestrian trails on Bethel Island, Hotchkiss Tract, along the Delta shoreline, and in the
 northeastern portion of the county.

- 5 The general plan includes the following policies related to recreation.
- Policy 3-12: Preservation and buffering of agricultural land should be encouraged as it is
   critical to maintaining a healthy and competitive agricultural economy and to assuring balanced
   land use. Preservation and conservation of open space, wetlands, parks, hillsides, and ridgelines
   should be encouraged as it is crucial to preserve the continued availability of unique habitats for
   wildlife and plants, protect unique scenery, and provide a wide range of recreational
   opportunities for county residents.
- Policy 3-46: Water-oriented recreation uses shall be permitted in East County provided that
   such development is compatible with the Delta's unique ecology.
- Policy 5-39: Multiple recreation use, including trail, observation points, and picnicking spots,
   where appropriate, shall be encouraged along scenic routes.
- Policy 8-96: Land use activities in the immediate vicinity of harbors and adjacent facilities shall
   be compatible with the continued optimum commercial and recreational operations of the
   harbor.
- Policy 9-43: Regional-scale public access to scenic areas on the waterfront shall be protected
   and developed, and water-related recreation, such as fishing, boating, and picnicking, shall be
   provided.
- Policy 9-44: As a unique resource of State-wide importance, the Delta shall be developed for
   recreation use in accordance with the state environmental goals and policies. The recreational
   value of the Delta shall be protected and enhanced.
- The general plan contains additional policies for specific areas, including the following for the Bay
  Point and Discovery Bay areas, respectively.
- (a) The utility of the Delta De Anza Recreational Trail should be enhanced (Specific Plan Policy C 10).
- (b) The development concept of the Discovery Bay West project shall provide improved functional
   integration between the water element, other parks and recreation facilities, and the residential
   project. Public access to areas east should be explored.

#### 32 City of Antioch General Plan

- 33 The *City of Antioch General Plan* (City of Antioch 2003) aims to provide a range of parks, specialized
- 34 recreational facilities, and natural open spaces. Objectives and policies encourage the preservation
- of significant natural features and specifically seek to secure and develop a shoreline park along the
- 36 San Joaquin River, with recreational trails and viewing areas for public enjoyment of the waterfront.
- The Rivertown/Urban Waterfront Focus Area targets the downtown and waterfront areas for
- revitalization, with an emphasis on creating new land uses along the riverfront, including
- developing water-oriented recreational facilities. Plans may include expansion of the marina,
- 40 improvement of the boat launch, constructing a shoreline trail, bocce ball courts, and a continuous

park to provide public access to the entire riverfront. The general plan contains the following
 policies on recreation.

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#### • Policy 8.9.2—Parks and Recreation Policies

- d. Secure and develop a shoreline park along the San Joaquin River consisting of recreational trails, viewing areas, and natural habitat protection so as to ensure availability of the waterfront in the City for public enjoyment.
- Policy 10.3.1—Open Space Objective: Maintain, preserve and acquire open space and its
   associated natural resources by providing parks for active and passive recreation, trails, and by
   preserving natural, scenic, and other open space resources.
- 10 Policy 10.3.2—Open Space Policies
- c. Maintain the shoreline of the San Joaquin River as an integrated system of natural
   (wetlands) and recreational (trails and viewpoints) open space as set forth in the Land Use
   Element and Public Services and Facilities Element.

#### 14 **City of Brentwood General Plan**

The *City of Brentwood General Plan* (City of Brentwood 2011) seeks to provide park and recreational facilities that support vibrant neighborhoods, nonmotorized circulation, and balanced development. Policies specifically encourage the development of regional recreational facilities in the Delta and the growth of Delta water activities that may be served by Brentwood businesses. The plan directs the city to prepare and adopt a parks, trails, and recreation master plan.

- 20 The general plan includes the following policies and associated action programs.
- 21 Economic Development Element Policies and Action Program
- Policy 1.2—Tourism/Recreation: Encourage the growth of recreation and tourism activities
   within the East County area.
- Policy 1.2.1—Recreational Activities: Encourage and support Delta water activities that may
   be served by Brentwood businesses.
- Policy 1.2.3—Recreational Activities: Support the East Bay Park Regional Park and Trail
   System development and use.

#### 28 Community Facilities Element Action Program

- Policy 1.7.8—Community Facilities: The City of Brentwood shall pursue regional recreational facilities specifically in the areas of the Delta and Los Vaqueros Reservoir, and shall participate in and support regional planning for large-scale recreational uses.
- 32 City of Oakley General Plan
- 33 The *City of Oakley 2020 General Plan* (City of Oakley 2002) identifies goals and policies to create a
- 34 strong connection to the Delta, including the development of recreational facilities and public access.
- 35 Delta Recreation is a specific land-use designation for open space and recreation lands and
- 36 encompasses approximately 5 acres in the lowlands of the San Joaquin Delta along the city's
- 37 northern edge. Because of their proximity to the Delta, these lands have substantial recreational
- value and offer opportunities for public access to the Oakley waterfront, including parklands and
- 39 trails. Agriculture and wildlife habitat are also considered appropriate uses, and the City of Oakley

- may also allow marinas, shooting ranges, duck and other hunting clubs, campgrounds, golf courses,
   and other outdoor recreation complexes in this designation (City of Oakley 2002).
- 3 The general plan includes the following policies related to recreation.
- Policy 1.1.6: Ensure a strong physical connection to the Delta including convenient public
   access and recreational opportunities.
- Policy 7.4.3: Manage shoreline and regional parks along Oakley's waterfront such as the Big
   Break and Dutch Slough shoreline in a manner that provides for appropriate public access and
   enhances the natural environment.
- Policy 7.4.5: Support and encourage boat access and marinas. Consider additional marina
   facilities if proposed and appropriate.
- Policy 7.4.11: Protect the visual accessibility of waterways by avoiding future development that
   creates visual barriers adjacent to or along the water's edge.
- Policy 7.4.12: Promote the development or preservation of a private or public marina with boat
   launching and berthing facilities, a fuel dock and waste pump-out station, restrooms and
   showers, laundry facilities, a bait/tackle/food store, day use, overnight camping, and RV parking
   areas, a fishing pier, and a restaurant.

#### 17 City of Pittsburg General Plan

The City of Pittsburg General Plan (City of Pittsburg 2004) notes that although nearly 3 miles of 18 19 shoreline lie within Pittsburg city limits, public access to the Suisun Bay waterfront is lacking. Two small parks and several small-craft marinas exist adjacent to the downtown area. The plan identifies 20 goals and policies to maximize public access and recreational facilities along the waterfront, 21 including developing pocket parks, a waterfront trail/bikeway, and possible facilities on Browns 22 Island (a unit of the EBRPD). The plan references the City of Pittsburg's Parks, Recreation, and Open 23 Space Master Plan as a document to bridge the gap between general plan policies and the actual 24 detailed planning and development of park and recreational facilities (City of Pittsburg 2004). 25

- 26 The general plan includes the following goals and policies that address recreation.
- Policy 8-P-17: Work with East Bay Regional Parks District to explore the possibility of
   developing passive recreation uses and educational programs on Browns Island, such as
   boating excursions to view waterfowl nesting areas.
- Policy 8-P-19: Cooperate with East Bay Municipal Utility District to ensure continued public
   access to the Delta De Anza Trail along the Mokelumne Aqueduct right-of way.
- Goal 8-G-5: Maximize public access to and recreational facilities along the City's waterfront areas.
- Policy 8-P-26: Explore all potential improvements to fully integrate the City's shoreline into
   the urban fabric, including:
  - Waterfront Parks. Pursue and develop small pockets of open space that provide physical and visual access to the waterfront.
  - Waterfront Trail/Bikeway. A linear park along the shoreline, featuring a path for both walking and biking, would encourage more vibrant activity along the waterfront.

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#### 1 Sacramento County

#### 2 Sacramento County General Plan

The County of Sacramento adopted its General Plan of 2005–2030 in November 2011. An 3 amendment being processed to the General Plan would establish a new element in the General Plan. 4 5 the Delta Protection Element, to incorporate the "Land Use and Resources Management Plan for the 6 Primary Zone of the Delta" (DPC Plan) (Delta Protection Commission 1995). Delta jurisdictions, 7 including Sacramento County, are required to make their General Plans consistent with the DPC 8 Plan. The DPC is charged with instituting policies and programs to preserve and restore the weltand 9 and habitat across the 500,000 acre Sacramento-San Joaquin Delta. Previously, Sacramento County incorporated the DPC Plan by reference in the Open Space Element. 10

11 The goal of the Recreation and Access section of the Draft Delta Protection Element is to promote continued recreation use of the land and waters of the Delta; to promote facilities that support the 12 construction, maintenance and supervision of recreational uses; to protect landowners from 13 unauthorized recreational uses on private lands; and to maximize dwindling public funds for 14 15 recreation by promoting public-private partnerships and multiple use of Delta lands. The policies enumerated in the Recreation and Access section of the Draft Delta Protection Element reiterate 16 17 verbatim the policies contained in the 1995 DPC Plan (listed above in Section 15.2.2.1). The section of the Draft Delta Protection Element that addresses those topics contains 13 policies that primarily 18 provide local governments with guidance for developing marine patrols and boater education and 19 coordination of those functions with the Coast Guard, CDFW, and other agencies (Sacramento 20 21 County 2013b).

The City of Sacramento formally adopted its new 2030 general plan on March 3, 2009 (City of 22 23 Sacramento 2012). The Sacramento 2030 General Plan identifies general policies and goals to provide a system of parks, water corridor parkways, and trails throughout the city. The eastern bank 24 25 of the Sacramento River falls under the Open Space/Parks/Recreation designation, and the City of Sacramento seeks to continue to conserve, enhance, and provide public access to designated open 26 27 space areas along the river. Allowed uses in Open Space include natural parks; woodlands; habitat; agriculture; floodplains; areas with permanent open space easements; buffers between urban areas; 28 and compatible public, quasi-public, and selected special uses. Allowed uses include community and 29 30 regional parks, greenways, trails, golf courses, and commercial recreational facilities with an outdoor emphasis. Implementation measures direct the city to update its parks and recreation 31 master plan every 5 years to coincide with general plan updates. 32

- 33 The general plan includes the following goal and policies.
- Goal LU 2.2—City of Rivers: Preserve and enhance Sacramento's riverfronts as signature
   features and destinations within the City and maximize riverfront access from adjoining
   neighborhoods to facilitate public enjoyment of this unique open space resource.
- Policy LU 2.2.1—World-Class Rivers: The City shall encourage development throughout
   the City to feature (e.g., access, building orientation, design) the Sacramento and American
   Rivers and shall develop a world-class system of riverfront parks and open spaces that
   provide a destination for visitors and respite from the urban setting for residents.

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- **Open Space, Parks, and Recreation Policies**
- Policy LU 9.1.1—Open Space Preservation: The City shall limit, to the extent feasible, the
   wasteful and inefficient conversion of open space to urban uses and place a high priority on
   acquiring and preserving open space lands for recreation, habitat protection and enhancement,
   flood hazard management, public safety, water and agricultural resources protection, and
   overall community benefit.
- Policy LU 9.1.3—Connected Open Space System: The City shall ensure that new development
   does not create barriers to the connections among the various parts of the City's parks and open
   space systems.

The *Pocket Community Plan* focuses on an 8-square-mile area bounded on the north by 35th Avenue
 and the Sacramento River, on the south and west by the Sacramento River, and on the east by
 Freeport Boulevard. Policies unique to the plan area seek to improve and expand parkway greenbelt-open spaces, including along the Sacramento River (City of Sacramento 2009). The
 following Recreation, Education, and Culture policy is included in the Pocket Community Plan.

Policy P.ERC 1.1—Parkways/Greenways: The City shall improve and maintain public
 parkway-greenbelt-open spaces which are visual assets to the neighborhoods.

#### 17 American River Parkway Plan

The American River Parkway Plan 2008 (Sacramento County 2008) is a policy and action document 18 19 that provides guidance on land use decisions affecting the parkway. The plan also acts as the management plan for the Federal and State Wild and Scenic Rivers Acts (the lower American River is 20 classified as a "Recreation" river in the State and Federal Wild and Scenic River Systems). According 21 to the plan, "[t]he American River Parkway is a unique regional facility which shall be managed to 22 balance the goals of: a) preserving naturalistic open space and protecting environmental quality 23 24 within the urban environment, and b) contributing to the provision of recreational opportunities in the Sacramento area." The following goals are included in the plan. 25

- To provide, protect and enhance for public use a continuous open space greenbelt along the
   American River extending from the Sacramento River to Folsom Dam.
- To provide appropriate access and facilities so that present and future generations can enjoy the amenities and resources of the Parkway that enhance the enjoyment of leisure activities.
- To preserve, protect, interpret and improve the natural, archaeological, historical and
   recreational resources of the Parkway, including an adequate flow of high quality water,
   anadromous and resident fishes, migratory and resident wildlife, and diverse natural vegetation.
- To mitigate adverse effects of activities and facilities adjacent to the Parkway.
- To provide public safety and protection within and adjacent to the Parkway.
- Policies in the plan touch on many topics, including permitted recreational activities and facilities; prohibited activities and facilities; allowable group activities; permitted commercial activities; and appropriate location, use, and design of public access and trails. The plan also includes guiding concepts for management. The following policies are relevant to recreation:
- Policy 1.1 Balanced Management: The American River Parkway is a unique regional asset that
   shall be managed to balance the goals of controlling flooding; preserving and enhancing native
   vegetation, native fish species, the naturalistic open space and environmental quality within the

urban environment; maintaining and improving water flow and quality; providing adequate
 habitat connectivity and travel corridors to support migratory and resident wildlife; providing
 recreational opportunities; and ensuring public safety.

- Policy 1.2 Recreation: The Parkway shall be oriented to passive, unstructured water-enhanced recreation activities which are appropriate in a natural environment, and which are not normally provided by other County recreational facilities. To this end, development in the Parkway shall be minimal, and facilities which are primarily visitor attractions should be placed in less sensitive areas within the County Park system. Insofar as possible, development shall not occur in areas where natural ecosystems are still relatively undisturbed.
- 10 The following policies are specific to the Discovery Park area.
- Policy 10.9: Maintain the existing boat access points in their current locations and in a manner
   that protects and improves water quality and bank stability.
- Policy 10.10: Create short-term equestrian trailer parking and an equestrian staging area that
   includes appropriate facilities such as water, hitching posts, and a manure bunker.

#### 15 San Joaquin County

#### 16 San Joaquin County General Plan

17 The San Joaquin County General Plan 2010 (San Joaquin County 1992) notes that the Delta provides for considerable recreation and enjoyment of the county's water resources. It identifies substantial 18 19 resource areas for recreation, including the waterways of the Delta and the Mokelumne River. The plan objectives seek to "protect the diverse resources upon which recreation is based, such as 20 waterways [and] marsh lands" and "ensure the preservation of the Delta as a recreational resource" 21 (San Joaquin County 1992). Policies specific to the Delta identify it as an area of international 22 23 importance and a major recreational resource of the county and limit development on the islands to water-dependent uses, recreation, and agriculture. The general plan includes the following 24 25 objectives and policies that address recreation:

#### 26 Open Space

Policy 6: The County shall consider waterways, levees, and utility corridors as major elements
 of the open space network and shall encourage their use for recreation and trails in appropriate
 areas.

#### 30 **Public Facilities**

- Objective 2: To protect the diverse resources upon which recreation is based, such as
   waterways, marsh lands, wildlife habitats, unique land and scenic features, and historical and
   cultural sites.
- Objective 3: To ensure the preservation of the Delta and the opportunity for the public to learn about and enjoy this unique recreation resource.
- Policy 7: Natural features shall be preserved in recreation areas, and opportunities to
   experience natural settings shall be provided.
- Policy 13: Recreational use of the County's waterways will be supported, and the County
   shall ensure adequate public access to waterways at selected locations.

1 2	0	<b>Policy 14:</b> Water-related resources shall be protected for their importance to recreational uses.
3 4	0	<b>Policy 15:</b> The recreational values of the Delta, the Mokelumne River, and the Stanislaus River shall be protected.
5 6 7 8	0	<b>Policy 16:</b> The recreational potential, particularly for trails, of the Calaveras River, the San Joaquin River, the Stockton Diverting Canal, and water conveyor projects shall be recognized and studied. The potential for land use conflicts associated with public use of waterways (e.g., trespassing, littering, vandalism) should be assessed for selected recreation sites.
9 10	0	<b>Policy 17:</b> The Delta shall be recognized as an area of international importance and as a major recreational, wildlife, agricultural, and economic resource of San Joaquin County.
11 12 13	0	<b>Policy 18:</b> Waterway development and development on Delta islands shall protect the natural beauty, the fisheries, wildlife, riparian vegetation, and the navigability of the waterway.
14 15	0	<b>Policy 19:</b> Development in the Delta islands shall generally be limited to water-dependent uses, recreation, and agricultural uses.
16	Solan	o County
17	Solano	County General Plan
18	The So.	lano County General Plan (Solano County 2008a) identifies policies to maintain and expand

public access and recreational activities in Suisun Marsh, such as duck hunting, boating, fishing, and 19 nature study. The Suisun Marsh Addendum notes the opportunities for increasing the recreation 20 21 diversity and public access in the marsh, particularly given the increase in demand expected to 22 accompany population growth, and identifies related policies. The Park and Recreation Element (Solano County 2003), adopted before the most recent general plan, identifies general policies for 23 managing and improving the county's park and recreational facilities. Solano County land located in 24 25 the statutory Delta is designated as agricultural. The general plan includes the following policies specific to recreation in the Suisun Marsh and the Delta: 26

- Policy RS.P-18: The County shall ensure that public access at appropriate locations is provided and protected along the County's significant waterways within the Suisun Marsh.
- Policy RS.P-26: Promote continued recreational use of the land and waters of the Delta,
   including fishing and boating; ensure needed recreational facilities are constructed, maintained,
   and supervised; protect landowners from unauthorized recreational uses on private lands; and
   maximize dwindling public funds for recreation by promoting public private partnerships and
   multiple uses of Delta lands consistent with the Land Use and Resource Management Plan for
   the Primary Zone of the Delta.
- Additional objectives and associated policies in the Park and Recreation Element include thefollowing.
- **Objective 3:** Identify, preserve and manage significant regional recreation and natural areas.
- Policy C: The County shall work to protect identified recreational sites and natural resource
   areas.
- **Objective 5:** Encourage appropriate multiple uses of public land for recreation and other uses.

- Policy A: The County shall make the optimum use of public lands by developing or
   promoting development of facilities that are compatible with the primary resources of the
   site.
- The *Suisun Marsh Policy Addendum* (Solano County 2008b) states that recreation use in the marsh
   should be guided through the following policies.
- Policy 1: Within the Suisun Marsh, provision should be made for public and private recreational
   development to allow for public recreation and access to the Marsh for such uses as fishing,
   hunting, boating, picnicking, hiking and nature study.
- Policy 2: Recreational uses in the Marsh should be located on the outer portions near
   population centers and easily accessible from existing roads.
- Policy 3: Recreational activities that could result in adverse impacts on the environment of the
   Suisun Marsh should not be permitted.
- Policy 4: Additional land should be acquired within the Suisun Marsh to provide for increased
   public duck hunting recreational use and additional refuge areas for waterfowl during the
   hunting season. Acquisition priority should be given to those lands not now operated as
   managed wetlands.
- Policy 5: Land should also be purchased for public recreation and access to the Marsh for such
   uses as fishing, boat launching, nature study, and for scientific and educational uses. These areas
   should be located on the outer portions of the Marsh near the population centers and easily
   accessible from existing roads. Improvements for public use should be consistent with
   protection of wildlife resources.
- Policy 6: Public agencies acquiring land in the Marsh for public access and recreational use
   should provide for a balance of recreational needs by expanding and diversifying opportunities
   for activities such as bird watching, picnicking, hiking, and nature study.
- Policy 7: Agencies administering land acquired for public access and recreational use should be responsible for maintaining the areas and controlling their use. Signing on roads leading into the Marsh and maintained litter receptacles at major public use areas should be provided by the appropriate local or State agency to prevent littering and vandalism to public and private property.
- Policy 8: Recreational activities that could result in adverse impacts on the environmental or aesthetic qualities of the Suisun Marsh should not be permitted. Levels of use should also be monitored to insure that their intensity is compatible with other recreation activities and with protection of the Marsh environment. For example, boat speeds and excessive noise should be controlled and activities such as water skiing and naval training exercises should be kept at an acceptable level.
- 36 City of Rio Vista General Plan

The Open Space and Recreation Element of the *Rio Vista General Plan* (City of Rio Vista 2002) identifies goals, policies, and actions regarding the long-term future of parks and open space in the city. The city has five neighborhood parks, two community parks, a fishing access and pier, a public dock and launch, and a marina. The city also operates paths, a golf course, a museum, a youth center, and a senior center. It will have conveyed to it the former U.S. Army Reserve Base, southwest of downtown Rio Vista on the Sacramento River. A condition of the conveyance is that the city must

1 2 3 4	use the property for recreational purposes. Goals and policies in the Recreation Element relate to providing public access and viewing opportunities on the Sacramento River, creating an open space system, developing a comprehensive trails system, and supporting preservation and enhancement of natural resources. Parks and recreation goals include providing a variety of opportunities for city
5 6 7	residents, well-designed parks and recreational facilities, city parks consistent with the rate of residential development, and well-designed parks that enhance neighborhood identity and character. The general plan includes the following goals and policies that address recreation:
8	• <b>Goal 5.4:</b> To protect and develop native habitat and create a variety of recreational experiences.
9 10	• <b>Goal 9.1:</b> To provide public access and view opportunities on the Sacramento River to the maximum extent feasible.
11 12	• <b>Policy 9.1.C:</b> The City shall enhance the Sacramento River and its waterfront as a scenic resource consistent with water-oriented recreation.
13 14 15	• <b>Policy 10.1.C:</b> The City shall require that new development be designed and constructed to preserve the following types of areas and features as open space to the maximum extent feasible.
16	High erosion hazard areas
17	Scenic and trail corridors
18	Streams and riparian vegetation
19	• Wetlands
20	Drainage corridors
21	Other significant stands of vegetation
22	Wildlife corridors
23	• Key hilltops
24	Views of the Sacramento River
25	Any areas of federal, state, or local significance
26	Sensitive Local Resource Areas
27	Sutter County

#### 28 Sutter County General Plan

Sutter County adopted an updated general plan in April 2011. A public review draft identifies goals
 and policies related to environmental resources and parks and recreation (Sutter County 2010).

The previous general plan (Sutter County 1996) identified a policy to maintain and improve the distribution of parks in the county. The implementation program for recreation directed the county to prepare a county park and recreation master plan.

- 34 The 2010 draft plan's Public Services chapter includes a goal and policy related to ensuring
- adequate park, recreation and opens space lands and programs for the county's residents and
   addresses recreational trails.

#### 1 Yolo County

#### 2 Yolo County General Plan

The Yolo County 2030 Countywide General Plan (County of Yolo 2009) notes the existing "resource" 3 parks in the county, several of which are along the Sacramento River (Knights Landing River Access, 4 5 Elkhorn Regional Park, Helvetia Oak Grove, and Clarksburg River Access Park), and provides a map 6 of future parks and trails, including expanded Sacramento River access and trail linkages, a gateway 7 park to the Yolo Bypass, trail linkages along the Sacramento River between Knights Landing and 8 Clarksburg, a gateway park in the Delta region, and a new California Indian Heritage Center. The 9 Conservation and Open Space Element of the plan identifies policies to increase public access, trail linkages, and recreational use along waterways, particularly the Yolo Bypass and the Sacramento 10 11 River.

- 12 The plan's Conservation and Open Space Element includes the following policy specifically related to 13 recreation in the Delta region.
- Policy CO-9.14: Establish Clarksburg as a gateway entry for visitors to the Delta region seeking
   agricultural tourism, ecotourism, and recreational opportunities.
- 16 The following additional policies and associated implementation actions also address recreation.
- Policy CO-1.1: Expand and enhance an integrated network of open space to support agriculture,
   recreation, natural resources, historic and tribal resources, habitat, water management,
   aesthetics, and other beneficial uses.
- Policy CO-1.2: Develop a connected system of recreational trails to link communities and parks
   throughout the county.
- Policy CO-1.3: Create a network of regional parks and open space corridors that highlight
   unique resources and recreational opportunities for a variety of users.
- Policy CO-1.6: Develop "gateways" or trailheads that provide access for the public to County,
   State, and Federal lands. Where located on private land, gateways shall be developed working
   with willing landowners.
- Policy CO-1.8: Encourage responsible stewardship of private lands. Promote increased
   opportunities for public access to waterways and other natural areas.
- **Policy CO-1.12:** Create opportunities for ecotourism.
- Policy CO-1.24: Increase public access and recreational uses along waterways wherever
   feasible, particularly Cache Creek, Lower Putah Creek, the Yolo Bypass, and the Sacramento
   River.
- Policy CO-1.25: Allow for specified areas of resource parks to be preserved, enhanced and/or
   restored as mitigation sites for public agencies only, consistent with the requirements of
   appropriate regulatory and funding agencies, provided that adequate compensation, including
   funding for operations and maintenance of the mitigation, is provided.
- **Policy CO-1.27:** Support improved access for bank fishing.
- Policy CO-1.29: Balance the needs of agriculture with recreation, flood management, and
   habitat, within the Yolo Bypass.

- Action CO-A6: Connect the future Bay Delta Trail system, the future trail system in the
   lower Yolo Bypass, and the future Cache Creek Parkway system, and link those trails to the
   American River Bikeway system in Sacramento County.
- Action CO-A11: Provide recreational uses that are river or creek dependent in locations
   directly on Cache Creek, Putah Creek, and the Sacramento River. Examples include fishing,
   canoeing, boating, and nature observation. With the exception of boat launches and docks,
   more active uses, such as parking, restrooms, and picnic areas, shall be located in areas
   away from the river and sensitive riparian habitat.
- An updated parks master plan is referred to as the document to implement Conservation and Open
  Space Element goals and policies.

#### 11 City of West Sacramento General Plan

- The *City of West Sacramento General Plan* identifies the goal of enhancing the relationship between the city and the Sacramento River (City of West Sacramento 2004). Related policies protect and enhance public access to the Sacramento River along the entire riverfront, promote the development of marinas, scenic areas, and open space and pedestrian links to other parks and open space areas. The plan also identifies policies to increase access to the Sacramento River Deep Water Ship
- 17 Channel, including the development of water-oriented park and recreational facilities.
- Goals and associated policies in the Recreation and Cultural Resources Element include thefollowing.
- Goal A: To establish and maintain a public park system and recreation facilities suited to the
   needs of West Sacramento residents and visitors.
- Policy 12: The City shall identify appropriate open spaces, including areas within the
   Central Business District and along the Sacramento River, for development of safe
   community activity areas.
- **Goal B:** To promote the provision of private recreational facilities and opportunities.
  - **Policy 4:** The City shall encourage development of new marinas in appropriate locations on the Sacramento River and along the Barge Canal.
- Policy 6: The City supports the use of the barge canal for aquatic recreational activities,
   such as sailing, rowing, kayaking, and canoeing, and supports the establishment of a multi use aquatic facility along the barge canal. Aquatic parks, boat houses, docks, and other
   support facilities for boating shall be deemed compatible uses along the Deep Water Ship
   Channel and the barge canal within all land use designations.
- Goal D: To provide and encourage, to the fullest extent possible, public access to the Sacramento
   River and Deep Water Ship Channel for recreation purposes.
- Policy 1: The City shall ensure continuous public access to the Sacramento River for its full
   length within West Sacramento.
- Policy 2: The City shall seek to ensure continuous public access to the Deep Water Ship
   Channel, within the limits imposed by safety considerations.
- Policy 3: Linear access to the Sacramento River and Deep Water Ship Channel shall be
   linked to the City's overall system of parks, recreational pathways, and open space. To this

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1 2	end, the City shall require the dedication of public access easements through new developments along the Sacramento River and Deep Water Ship Channel.
3 4 5 6	<ul> <li>Policy 4: The City shall encourage the development of public and private marinas in appropriate locations on the Sacramento River and along the Deep Water Ship Channel. Siting and development of marinas shall avoid, as much as possible, areas of significant existing riparian vegetation.</li> </ul>
7 8 9	• <b>Policy 5:</b> The City shall support and encourage the development of public and private water-oriented park and recreational facilities along the Sacramento River and the Deep Water Ship Channel.
10 11	• <b>Goal E:</b> To provide a network of pedestrian and bicycle pathways connecting parks and open space areas with other destination points within and beyond the City of West Sacramento.
12 13	• <b>Policy 2:</b> The City shall implement a Riverfront Park Master Plan that provides for a system of continuous pedestrian and bicycle pathways along the Sacramento River.
14 15	• <b>Policy 4:</b> The City shall coordinate the development of the riverfront as envisioned in the 1997 Sacramento Greenway Plan.
16 17	The City of West Sacramento is in the process of updating its General Plan. A 2010 revised draft vision statement includes the category "Healthy Communities," which identifies an issue area of

The City of West Sacramento is in the process of updating its General Plan. A 2010 revised draft
 vision statement includes the category "Healthy Communities," which identifies an issue area of
 "creating convenient and safe opportunities for physical activity for residents of all ages and income
 levels" (City of West Sacramento 2010).

#### 20 Other Local Policies and Regulations

#### 21 Cosumnes River Preserve Management Plan

The Cosumnes River Preserve is a conglomeration of lands owned in fee title by multiple agencies 22 and lands held under conservation easement. The Cosumnes River Preserve Management Plan 23 (Cosumnes River Preserve 2008) directs how the preserve will be managed over the next 10 years. 24 Goals, objectives, and actions are related to improving stewardship of the preserve through 25 compatible uses. Goals include ensuring that recreational use, the volunteer program, the education 26 27 program, and scientific research are compatible with natural resource stewardship goals, and that 28 they promote teaching of environmental stewardship, and have adequate, stable funding. Objectives 29 of the recreational use goal include tracking use more accurately, continuing existing opportunities, exploring opportunities for additional recreation amenities and providing new recreation 30 31 experiences, continuing the trail system, maintaining a safe environment, reducing inappropriate 32 uses, and securing funding.

- 33 The plan includes the following recreation objectives and associated actions for implementation.
- 34 *Recreation Objectives*
- **Objective 1.2:** Promote and enhance existing recreational opportunities.
- Objective 1.3: Explore opportunities for additional recreational amenities that are consistent
   with the five key factors and three feasibility factors.
- Objective 1.4: Explore the feasibility of providing a wider range of recreational experiences not currently allowed on the Preserve (e.g., horseback riding, camping, OHV use, and mountain biking) that are consistent with the five key factors and three feasibility factors.

#### 1 Actions

- 2 Action 1.2.5: Maintain existing paddling routes.
- Action 1.2.6: Maintain the existing boat dock.
- Action 1.2.11: Continue to provide existing hunting opportunities at the current level, unless
   that level is determined to be incompatible with the mission and goals of the Preserve.
- Action 1.3.5: Participate in discussions with Sacramento County and other Preserve Partners
   regarding the potential for future regional trails, including one to connect Stone Lakes Refuge to
   the Preserve.

#### 9 East Bay Regional Park District Master Plan

10 The EBRPD provides and manages 65 regional parks in Alameda and Contra Costa counties, 11 including Browns Island Regional Preserve, Antioch Regional Shoreline, Big Break Regional Shoreline, and the San Francisco Bay Water Trail. Partially completed regional trails in the Delta 12 include segments of the Mokelumne Coast to Crest Trail and Delta/De Anza Trail. EBRPD's Master 13 Plan 1997 (East Bay Regional Park District 1996) sets priorities for the next 10 years and provides 14 policies and guidelines for resource conservation, management, interpretation, public access, and 15 16 recreation. Policies specifically strive to increase public access to the Delta shoreline for boating and 17 fishing. The EBRPD is updating its Master Plan to guide "stewardship and development of current and future parks in such a way [as] to maintain a careful balance between the need to protect and 18 19 conserve natural resources while offering recreational use of parklands for all to enjoy now and in 20 the future." It expects the planning and public participation process to continue through 2012 (East 21 Bay Regional Park District 2012b).

The 2007 master plan map (East Bay Regional Park District 2007) amended the 1997 master plan and identified areas for potential EBRPD parklands, including Delta access (on Orwood Tract), Delta recreation (on Jersey Island), and Pittsburg/Antioch regional shorelines. Potential regional trails include the Great California Delta Trail, Delta Island Shoreline Trail, the Delta Trail Extension and segments along Big Break Shoreline, the Southern Pacific Railroad, Marsh Creek Trail to Discovery Bay, and Mokelumne to Discovery Bay.

- 28 The master plan includes the following policies regarding recreation on EBRPD lands.
- The District will manage riparian and other wetland environments and their buffer zones to
   preserve and enhance the natural and beneficial values of these resources and to prevent the
   destruction, loss, or degradation of habitat. The District will participate in the preservation,
   restoration, and management of riparian and wetland areas of regional significance, and will not
   initiate any action that could result in a net decrease in park wetlands. The District will
   encourage public access to the Bay/Delta shoreline, but will control access to riparian and
   wetland areas, when necessary, to protect natural resources.
- The District will continue to plan, develop and provide a regional system of aquatic facilities at
   parks that can support these activities. The District will strive to improve public access to lakes
   and to the San Francisco Bay and Delta shorelines for boating and fishing, and will increase
   access to swimming beaches.
- The District will acquire property in accordance with the Master Plan 1997, giving careful
   consideration to operating and program needs, the District's financial position, timing factors

that affect the sale of the property, and opportunities provided under Measure AA and any
 subsequent funding measures.

- Regional Trails will connect regional parks or trails to each other; to parks and trails of other 3 4 agencies; or to areas of unusual scenic beauty, vista points, San Francisco Bay, Delta or lake 5 shoreline, natural or historic resources, or similar areas of regional significance. Regional Trails may also connect regional parks and trails to destinations such as transit centers, schools, 6 7 colleges, civic centers, other major institutions, employment centers, large commercial complexes, or residential areas. A regional water trail may provide a water connection with 8 9 launching and landing sites for small watercraft to points along the San Francisco Bay shoreline and/or the Sacramento/San Joaquin River and Delta. 10
- To protect park resources while providing for regional recreational use and access, the District will prepare plans (Land Use Plans or System-wide Plans) that describe the various levels of resource protection and recreational intensity in the parks, development projects, and land management strategies for trails and parks. Planning efforts will include consideration of proposals from the public. The District will strive to create and maintain up-to date information about each of its parks. Significant changes or amendments to adopted plans will require further public comment and Board action.
- Complete key park and trail projects in the eastern part of the District to serve newly annexed
   areas and anticipate urban growth. Where possible, enhance facilities, services, and programs
   provided by other agencies.
- Complete the missing sections of the Bay Area Ridge Trail and the San Francisco Bay Trail.

#### 22 Suisun Marsh Protection Plan

The Nejedly-Bagley-Z'berg Suisun Marsh Preservation Act of 1974 called for the San Francisco Bay
Conservation and Development Commission and CDFW to prepare the *Suisun Marsh Protection Plan*(San Francisco Bay Conservation and Development Commission 1976). Adopted in 1976, the plan
includes findings and policies for a number of resources, as well as a plan implementation program.
The following policies (as amended in November 2007) address recreation and public access.

- Policy 1: Continued recreational use of privately-owned managed wetlands should be
   encouraged. Additional land should be acquired within the Suisun Marsh to provide for
   increased public recreational use and additional refuge areas for waterfowl during the hunting
   season. Acquisition priority should be given to those lands not now operated as managed
   wetlands.
- Policy 2: Land should also be purchased for public recreation and access to the Marsh for such uses as fishing boat launching and nature study. These areas should be located on the outer portions of the Marsh near the population centers and easily accessible from existing roads.
   Improvements for public use should be consistent with protection of wildlife resources.
- Policy 3: Public agencies acquiring land in the marsh for public access and recreational use
   should provide for a balance of recreational needs by expanding and diversifying opportunities
   for activities such as bird watching, picnicking, hiking, and nature study.
- Policy 4: Agencies administering land acquired for public access and recreational use should be responsible for maintaining the areas and controlling their use. Signing on roads leading into the Marsh and maintained litter receptacles at major public use areas should be provided by the

- appropriate local or State agency to prevent littering and vandalism to public and private
   property.
- Policy 5: Recreational activities that could result in adverse impacts to the environment or
   aesthetic qualities of the Suisun Marsh should not be permitted. Levels of use should also be
   monitored to insure that their intensity is compatible with other recreation activities and with
   protection of the Marsh environment. For example, boat speeds and excessive noise should be
   controlled and activities such as water skiing and naval training exercises should be kept at an
   acceptable level.

## 9 The Great California Delta Trail Blueprint Report for Contra Costa and Solano 10 Counties

11The Great California Delta Trail Blueprint Report for Contra Costa and Solano Counties (Blueprint12Report) stemmed from Senate Bill 1556, which requires DPC to facilitate the planning and feasibility13process for establishment of the Great California Delta Trail System. The Great California Delta Trail14System is described in Section 15.2.2.2, Delta Protection Commission, Great California Delta Trail15System.

- The Blueprint Report, adopted on September 23, 2010, reflects a specific vision, goals, outreach, 16 feasibility, the planning process, action plan, and policies for a recreational corridor through the two 17 counties. The Blueprint Report reflects a process developed through work with a broad cross 18 19 section of local agencies and stakeholder groups. The Blueprint Report is intended to lay the 20 groundwork for more detailed planning and implementation in Contra Costa and Solano Counties, 21 and for the extension of the trail system in other counties. The Blueprint Report does not provide specific trail alignments (although it has identified 1,545 miles of existing trails); its focus is on 22 23 developing the planning and feasibility process. The Blueprint Report's vision, developed with input by the Solano and Contra Costa County Technical Advisory and Stakeholder Advisory Committees in 24 25 January 2010, was created to support recreation and tourism; safer access to community centers, parks, schools, neighborhoods, businesses and tourism facilities for bicyclists, pedestrians, and 26 27 people with disabilities; healthier lifestyles; appreciation of the Delta heritage, and appreciation of the natural and agriculture resources of the Delta. In support of the vision, the Blueprint Report 28 established 11 goals and 68 policies. Following are the Blueprint Report's goals and abbreviated 29 30 policies for each.
- Goal 1: Community Benefits—Supporting policies include creating a sense of pride; supporting
   recreation and tourism; providing safe routes of travel; developing awareness and appreciation
   of the Delta; and supporting economic opportunities.
- Goal 2: Outreach and Engagement—Supporting policies include informing the public about the
   value and benefit of the Delta Trail system; facilitating the exchange of information; and
   enabling a better understanding of the opportunities and issues.
- Goal 3: Connections to Regional and Local Destinations—Supporting policies include
   establishing and enhancing region trail connections; developing a hierarchy of trails and
   linkages; seamlessly connecting regional trails; and providing safe crossings.
- Goal 4: Compatibility with Existing Land Uses—Supporting policies include the use of existing public lands, easements, and public rights-of-way whenever possible; protecting agricultural viability; and avoiding trespassing on private property and environmentally sensitive areas.

- 1 **Goal 5**: Provide Equitable Access—Supporting policies include developing trails that • 2 accommodate people of all abilities and providing access to a wide variety of recreational facilities, corridors, resources, and points of interest. 3 4 • **Goal 6:** Education and Encouragement—Supporting policies include providing educational 5 opportunities along the trail; promoting the use of the trail for health and transportation benefits; promoting clear orientation, signage, and wayfinding along the trail system; and the 6 7 integration of state and local recreational opportunities. **Goal 7:** Partnership and Momentum—Supporting policies include maintaining project 8 • 9 momentum; coordinating trail planning and development; integrating the Delta Trail within the 10 California Recreational Trails Plan; encouraging cities and counties to add policies and alignments into general plans, etc.; integration with other Delta projects; coordination with 11 other organizations; and encouraging private landowners to dedicate public trail easements. 12 **Goal 8:** Environmental Sustainability and Stewardship—Supporting policies include planning 13 • and designing trails to avoid or minimize environmental impacts; using "green" design practices; 14 and supporting walking and biking to reduce automobile congestion and improve air and water 15 quality. 16 **Goal 9:** Quality Design and Implementation—Supporting policies include complying with 17 guidelines and best practices for crossings; encouraging and accommodating different trail 18 users; providing a consistent design or identity theme; providing convenient and safe access 19 20 points; inclusion of barriers to minimize impacts on adjacent lands; providing regulatory quality signage; and planning and designing trails with consideration of rising sea levels. 21 **Goal 10:** Adequate Funding—Supporting policies include providing adequate funding; 22 prioritizing funding to allow for early adoption of key segments; actively monitoring and 23 24 responding to grant opportunities; establishing endowments for maintenance and operations; 25 coordinating and partnering with other entities such as schools, etc.; and actively involve volunteer groups. 26 **Goal 11:** Quality Operations and Maintenance—Supporting policies include the preparation of a 27 • 28 management plan; designating allowable uses based upon demand; actively involving volunteer 29 groups; ensuring adequate emergency access; increasing awareness of tidal changes; and developing educational programs and volunteer trail patrols. 30 31 The Blueprint Report also identifies issues affecting implementation of a trail system of this scale, 32 such as public safety and liability, private property impacts and liability, property access and land use conflicts, agricultural resources, levee integrity and maintenance, water quality, environmental 33
- 34 resources, funding, and trail design.

### **15.3 Environmental Consequences**

This section describes the potential effects on recreation that would result from project
 construction, operation, and maintenance, and describes on a programmatic level the effects that
 would result from proposed restoration activities.

### 1 **15.3.1 Methods for Analysis**

#### 2 15.3.1.1 Assessment Methods

#### 3 Conservation Measure 1

7

8

The assessment methods for Conservation Measure 1 (CM1) evaluate effects on recreation
resources resulting from the construction, operation, and maintenance of facilities as they affect the
following.

• Recreational activities (water-dependent, water-enhanced, and land-based) and opportunities in the study area that are near action alternative facilities.

Water-dependent (e.g., boating and swimming) and water-enhanced recreation opportunities at
 major north-of-Delta reservoirs and major SWP/CVP south-of-Delta reservoirs that may be
 affected by changed operations under the action alternatives.

12 Effects on recreation were assessed by identifying recreation areas that fall within the construction footprint to evaluate whether recreation sites or facilities would be permanently displaced by the 13 14 proposed water conveyance facilities. In addition, the effects on recreation sites or uses within 15 certain distances of construction activity were evaluated to assess the potential for constructionrelated disturbances to recreation opportunities because of changes to the visual setting and 16 17 elevated noise levels that could occur during construction of the proposed facilities. These impact areas were primarily based on the analysis described in Chapter 23, Noise, Section 23.4.3 (see 18 Table 23-15. Predicted Noise Levels from Construction Activities and Table 23-16. Predicted Noise 19 20 Levels from Construction—Pile Driving and Construction Equipment for Intake Structures). These impact areas were determined using GIS sources to evaluate the potential for degradation of the 21 22 recreation setting due to construction or operations and maintenance of the action alternatives.

23 Effects on recreation that could occur during construction of action alternative facilities were 24 evaluated qualitatively. Construction activities could result in a short-term loss of recreation 25 opportunities (2 years or less) by disrupting use of recreation areas or facilities. A long-term effect (more than 2 years) could occur if a recreation opportunity is substantially changed or eliminated 26 due to the presence of construction-related activities and noise or the opportunity is fully eliminated 27 28 as a result of placement of water conveyance structure(s) on or adjacent to a recreation area or facility. Effects on recreation that could occur as a result of maintenance and operation of the water 29 30 conveyance facilities were also evaluated qualitatively. Maintenance activities could result in shortterm loss of recreation opportunities by disrupting use of recreation areas or facilities and operation 31 of the pump stations could result in noise levels that affect recreation areas. 32

In addition, operating the action alternatives could result in changes in reservoir storage and river flows in the study area. The resulting change in reservoir storage could change the frequency and duration that reservoir levels are within acceptable ranges or above the minimum level necessary to conduct recreational activities (Table 15-9).

### 1Table 15-9. Recreation Opportunity Thresholds for North-of-Delta and South-of-Delta Recreation2Resources

Water Resource	Elevation (feet) when Full	Recreation Water Surface Elevation Thresholds <sup>a, b</sup>			
Folsom Lake	466 ft msl	405 ft msl—marina closes			
Shasta Lake	1,067 ft msl	<967 ft msl—limited surface area (boating constrained)			
Trinity Lake	2,370 ft msl	2,270 ft msl—recreation opportunities limited			
Lake Oroville	900 ft msl	700 ft msl—boating opportunities limited			
San Luis Reservoir	543 ft msl	360 ft msl—boating impaired			
New Melones Reservoir	1,090 ft msl	900 ft msl—boating impaired			
<sup>a</sup> Thresholds are measured in feet above mean sea level (msl) for reservoirs.					
<sup>b</sup> Hereafter, this threshold is referred to as "Recreation Threshold"					

<sup>3</sup> 

4 The analysis focuses on a level at which the recreation experience would be degraded at those 5 reservoirs that would experience operational changes as a result of the operation of the action 6 alternatives: Trinity Lake, Shasta Lake, Lake Oroville, Folsom Lake, New Melones Lake, and San Luis 7 Reservoir. These reservoirs could experience slight variations in the storage and elevation patterns 8 due to the operation of the action alternatives. North-of-Delta reservoirs that are below these 9 reservoirs including Lewiston, Whiskeytown, Keswick, Thermalito Forebay and Afterbay, and Natoma are operated with a seasonal storage pattern (elevations) with very small variation from 10 11 year to year.

12 The evaluation of effects on water-dependent recreation was conducted by comparing the CALSIM II hydrological modeling results for each alternative with the reservoir storage recreation thresholds. 13 14 A brief overview of the modeling tools and outputs is provided in Chapter 4, Approach to the 15 Environmental Analysis, Section 4.3, and a full description of these tools is provided in Appendix 5A, Modeling Methodology. Also see Chapter 5, Water Supply, Section 5.1.1, for additional discussion 16 17 related to operation of the SWP and CVP reservoirs for water supply purposes and for explanation of conditions related to sea level rise and climate change. The results of the simulations are compared 18 19 and discussed in the following manner.

- Existing Conditions (without sea level rise or climate change) and action alternatives (with sea
   level rise and climate change that would occur at around Year 2060).
- No Action Alternative (with sea level rise and climate change) and action alternatives (with sea
   level rise and climate change that would occur at around Year 2060).
- The results of the comparison of Existing Conditions and No Action Alternative to the action
   alternatives reflect differences in exceeding recreation reservoir thresholds due to the difference in
   SWP/CVP reservoir elevations because of the following two changes.
- Changes in SWP/CVP operations because of the action alternative.
- Changes in SWP/CVP operations because of sea level rise and climate change.
- As discussed in Chapter 5, *Water Supply*, in evaluating effects under different SWP/CVP operational
- 30 scenarios around Year 2060 conditions, readers should be aware that some of the differences
- 31 between those anticipated future conditions and Existing Conditions for CEQA are solely

- 1 attributable to sea level rise and climate change, and not to the action alternative operational
- 2 scenarios. The results depicting differences between action alternatives scenarios under year 2060
- 3 conditions and the CEQA baseline may therefore seem to exaggerate the effects of proposed
- 4 operational changes. In these results, some portion of the environmental changes depicted are solely
- 5 attributable to sea level rise and climate change (i.e., anticipated reductions in snowfall and effects
- 6 on precipitation generally). Please refer to Chapter 5, *Water Supply*, for additional discussion of
- 7 changes due to sea level rise and effects due to climate change.
- 8 For each action alternative, the following comparisons are presented for a quantitative discussion of
- 9 changes in reservoir elevations relative to recreation reservoir elevation thresholds. The
- 10 significance of impacts on recreation activities occurring at reservoirs is based on the change in end-
- 11 of-September surface elevations attributable to operation of each alternative. Changes in reservoir
- storage as a result of sea level rise and climate change were not attributable to the operation of eachalternative.
- 14 Comparison of each action alternative (2060) to Existing Conditions (CEQA baseline), shows
- 15 changes in SWP/CVP reservoir elevations that are caused by three factors: sea level rise, climate
- change, and implementation of the action alternative. Comparison of each action alternative (2060)
- to No Action Alternative (2060) will indicate the general extent of changes in SWP/CVP reservoir
- levels and related recreation conditions due to implementation of the action alternatives. Because
   sea level rise and climate change are reflected in each action alternative and in the No Action
- Alternative (2060), this comparison allows isolation of the extent of changes in SWP/CVP reservoir
   elevations attributable to the differences in operational scenarios amongst the different action
   alternatives.

#### 23 Conservation Measures 2 through 22

The assessment methods for CM2–CM21 programmatically evaluate effects of conservation measures on recreation. Generally, near-term (2020) effects would result from construction activities to create habitat or other facilities associated with the conservation measures. Early longterm and late long-term effects would result from the continual growth and establishment of habitats or long term operation of facilities. Effects were considered by Conservation Zone (CZ) and Restoration Opportunity Areas (ROAs) for the following.

- Recreational activities (water-dependent, water-enhanced, and land-based) and opportunities
   in the study area near habitat restoration sites or other conservation measure facilities.
- Fishing activities and opportunities in the study area.

Under CM22, the BDCP Implementation Office would implement measures to avoid and minimize 33 effects on covered species and natural communities that could result from BDCP covered activities. 34 The avoidance and minimization measures (AMMs) that would be implemented through this 35 36 framework are detailed in BDCP Appendix 3.C, Avoidance and Minimization Measures.<sup>1</sup> These 37 measures would be implemented for covered activities throughout the BDCP permit term. CM22 BDCP AMMs would be implemented under all action alternatives but would not be expected to 38 39 result in any meaningful effects on recreation sites, opportunities, or experiences in the study area because they either involve planning, surveying, or other non-land-based activities; or involve 40 41 implementation of short-term and localized best management practices to protect covered species

<sup>&</sup>lt;sup>1</sup> As described in Chapter 1, *Introduction*, Section 1.1, the full Draft EIR/EIS should be understood to include not only the EIR/EIS itself and its appendices but also the proposed BDCP documentation including all appendices.

- 1 but would not disrupt recreation activities in the study area. Therefore, CM22 is not discussed
- 2 further in this analysis.

### **15.3.2** Determination of Effects

The criteria used for determining the significance of an effect on recreational resources are based on
Appendix G of the State of California Environmental Quality Act (CEQA) Guidelines (Environmental
Checklist) and professional standards and practices. Effects on both water-dependent and waterenhanced recreation opportunities may be considered adverse for purposes of NEPA and significant
for purposes of CEQA if an alternative would result in any one of the following conditions.

- Locate alternative facilities that would result in the permanent displacement of well-established
   recreational facilities. For purposes of this analysis, the permanent displacement of a well established recreation facility is defined as circumstances in which construction or operational
   activities would result in the permanent loss or closure of such facility or activity.
- Result in substantial long-term reduction of recreation opportunities and experiences, such as 13 reduce the amount of area available for a particular type of recreation. Recreation experiences 14 in the study area include consideration of visual effects attributable to construction and 15 operation activities associated with water conveyance facilities. For purposes of this analysis, 16 the long-term loss of recreation opportunities and experiences is defined as circumstances in 17 which construction or operations and maintenance activities would result in loss of public 18 19 access to or public use of well-established recreation facilities or activities lasting for more than 20 2 years.
- Cause a change in river flows or reservoir elevations that would result in substantial reductions 21 22 in water-based recreation opportunities. For the purposes of this analysis, effects on water-23 dependent and water-enhanced recreation activities at reservoirs are considered substantial or adverse if there would be a 10% or greater (more than 8 years) reduction in the frequency of 24 recreation facility availability, using the reservoir recreation thresholds (Table 15-9), 25 attributable to action alternative operations (U.S. Fish and Wildlife Service et al. 1999:3-281–3-26 27 282). An increase or decrease in the frequency at which reservoir levels exceed the recreation 28 reservoir elevation threshold of less than 10% (8 years or fewer), attributable to action alternative, operations would not be adverse. An increase in the frequency at which reservoir 29 levels exceed the recreation reservoir elevation threshold attributable to action alternative 30 31 operations, is considered a beneficial effect on the recreation activities and experience.
- Cause an increase in the use of existing neighborhood and regional parks or other recreational facilities such that substantial physical deterioration of the facility would occur or be
   accelerated. For purposes of this analysis, substantial physical deterioration is defined as
   circumstances in which construction or operational activities would increase study area
   population levels such that well established recreation facilities would deteriorate at an
   accelerated rate resulting in loss of use of neighborhood or regional park facilities.

In addition, constructing the proposed water conveyance facilities (CM1) and implementing the other conservation measures (CM2–CM21) could result in potential inconsistencies with plans and policies related to the protection of recreation resources in the Delta region. A number of plans and policies that coincide with the study area boundaries provide guidance for recreation issues as overviewed in Section 15.2, *Regulatory Setting*. The analysis of the alternatives provides an assessment of whether the BDCP alternatives are consistent or inconsistent with these plans and

- 1 policies, rather than determining whether impacts would be adverse or not adverse or significant or
- 2 less than significant. If an inconsistency relates to an applicable plan, policy, or regulation adopted to
- 3 avoid or mitigate effects on recreation, then an inconsistency might be indicative of a related
- 4 significant or adverse effect under CEQA and NEPA, respectively. Such physical effects of the
- 5 alternatives on resources are addressed in the impact discussions under each alternative and in
- 6 other chapters, such as Chapter 23 *Noise*, Sections 23.4.3.2 through 23.4.3.16, and Chapter 17,
- 7 *Aesthetics and Visual Resources,* Sections 17.3.3.2 through 17.3.3.16.

### 8 **15.3.3** Effects and Mitigation Approaches

9 Overall construction of CM1 is expected to last up to 9 years. Implementation of the other 10 conservation measures would be ongoing for the term of the BDCP (50 years). Construction

10 conservation measures would be ongoing for the term of the BDCP (50 years). Construction 11 activities adjacent to or within certain recreation areas or sites could last from 1 to 7.5 years;

activities dejucent to of whilm certain recreation dreas of sites could last from 1 to 7.5 years,
 activities that do not require removal of a recreation facility or permanent use of a site would be
 considered temporary effects. Temporary effects (loss of recreation opportunity) are considered
 about term if the domation is 2 means and are and a site would be

short-term if the duration is 2 years or less, or long-term, if the duration is more than 2 years.

15 Chapter 16, *Socioeconomics*, Sections 16.3.3.2 through 16.3.3.16, discuss tourism and recreation as 16 economic drivers in the Delta region and how the potential effects of the alternatives on recreation 17 opportunities discussed in this chapter could affect regional economics, community character, local 18 government fiscal conditions, and recreation economics as a result of constructing, operating and 19 maintaining the proposed water conveyance facilities and conservation measures. The reader is 20 referred to Chapter 16, *Socioeconomics*, Sections 16.3.3 through 16.3.3.16, for further discussion of 21 this topic.

- Chapter 17, *Aesthetics and Visual Resources*, Sections 17.3.3.2 through 17.3.3.16, discuss the long term changes in the local visual setting on sensitive receptors from introduction of the alternative
   water conveyance facilities to the project area. The reader is referred to Chapter 17, *Aesthetics and Visual Resources*, Sections 17.3.3.2 through 17.3.3.16, for further discussion of this topic.
- Chapter 20, Public Services and Utilities, Sections 20.3.3.2 through 20.3.3.16, describe the estimated 26 27 increase in study area population associated with construction of the action alternatives. It is 28 anticipated that many of the construction jobs would be filled from the existing labor force in the five-county study area region although construction of the conveyance tunnels may require 29 30 specialized skills resulting in recruitment of specially trained workers coming from outside this region. As described in Chapter 16, Socioeconomics, Section 16.3.3.2, Impact ECON-2, this additional 31 32 population would constitute a minor increase in the total 2020 projected regional population of 4.6 33 million. Because the construction population would primarily come from the five-county labor force 34 and because the minor increase in demand from the worker population that would move into the area for specialized jobs (e.g., tunnel construction) would be spread across the large multi-county 35 36 study area, construction of the alternative is not anticipated to result in an increased demand or 37 adverse effects on existing neighborhood and regional parks or other recreational facilities such that substantial physical deterioration of the facility would occur or be accelerated. This effect is not 38 39 discussed further in this chapter.

40 Noise traffic modeling indicates that increased noise levels from construction truck hauling and

- 41 worker commutes would not result in substantial increases in local noise levels. In addition, Chapter
- 42 23, *Noise*, Section 23.4.3.2, describes mitigation measures that would reduce the potential effects of
- 43 pump operations on local sensitive receptors to less-than-significant levels. The reader is referred to

1 Chapter 23, Noise, for further discussion of these topics. CALSIM modeling results indicate that 2 effects, if any, to river flows are so minor as to have no effect and are not discussed further. North-3 of-Delta reservoirs (Lewiston, Whiskeytown, Keswick, Thermalito, and Natoma) and south-of-Delta 4 reservoirs (Castaic Lake, Lake Perris, Pyramid Lake, Silverwood Lake, Castaic Lagoon) are currently operated with a seasonal storage pattern (elevations) with very small variation from year to year. 5 6 Major San Joaquin Valley eastside reservoirs (i.e. Millerton lake, New Melones Reservoir, etc.) were 7 not evaluated because BDCP operations would not be anticipated to result in a change in annual storage patterns. These operations would remain the same under all the action alternatives and no 8

- 9 effects would occur as a result of implementing the BDCP. These reservoirs are not discussed
- 10 further.

#### 11 **15.3.3.1** No Action Alternative

The No Action Alternative considers changes in recreation that would occur due to the continuation 12 13 of existing plans, policies, and operations by federal, state, and local agencies as of the year 2060. The No Action Alternative includes projects and programs with defined management and/or 14 operational plans, including facilities under construction as of February 13, 2009, because those 15 16 actions would be consistent with the continuation of existing management direction or level of 17 management for plans, policies, and operations by the National Environmental Policy Act (NEPA) lead agencies and other agencies. The No Action Alternative assumptions also include projects and 18 19 programs that received approvals and permits in 2009 to remain consistent with existing 20 management direction. A more comprehensive list of projects and programs are listed in Appendix 21 3D, Defining Existing Conditions, the No Action/No Project Alternative, and Cumulative Impact 22 *Conditions.* The No Action Alternative would result in the following effects on recreation.

#### 23 Delta Water-Dependent Recreation

Temporary effects on water-dependent recreation include restrictions on boat passage and 24 25 navigation during construction and operation of in-water projects. Future projects include the North Bay Aqueduct Alternative Intake Project and Sacramento Deep Water Ship Channel Dredging 26 Program. These projects could adversely affect water-dependent recreation by restricting boating 27 28 access and passage during the construction phases by placing structures and construction 29 equipment within Delta waterways. Projects such as the Clifton Court Forebay Fishing Facility, when 30 in place, would increase recreational opportunities in the Delta, as listed in Appendix 3D, Defining 31 Existing Conditions, No Action Alternative, No Project Alternative, and Cumulative Impact Conditions. 32 Ongoing projects and programs include the operation of the Delta Cross Channel, the South Delta 33 Temporary Barriers Program, the Georgiana Slough Non-Physical Fish Screen, and construction of 34 wildlife habitat in Suisun Marsh or elsewhere as a result of implementation of the USFWS and NMFS Biological Opinions. These projects and programs, when in place or during construction, would also 35 adversely affect water-dependent recreation by hindering boat passage and access to portions of the 36 Delta's waterways. 37

Localized effects on water-dependent recreation, such as a decrease in recreational fishing, may occur during construction or installation phases of these projects as a result of loss of access to the water resources. Other effects on fishing may occur as a result of changes in sport fish abundance not directly attributable to the construction or operation of in-Delta facilities. Environmental conditions occurring within upstream rivers and reservoirs, the Delta, and ocean may adversely affect the abundance of sport-fish harvested within the Delta.

- 1 Other ongoing resources management plans may benefit water-dependent recreation by controlling
- 2 nonnative aquatic vegetation such as *Egeria densa* and water hyacinth. These programs help
- 3 maintain access to some Delta waterways that could otherwise be inaccessible because of the
- 4 presence of dense aquatic vegetation.
- 5 DPR has prepared the *Recreational Proposal for the Sacramento-San Joaquin Delta and Suisun Marsh*
- 6 that includes recommendations for improvements and expansion of four Delta state recreation
- 7 areas and six other state parks on the edge of the Delta and Suisun Marsh. While funding is not yet
- 8 identified for implementation, any future implementation would include improvements to existing
- 9 land- and water-based recreational activities in the Delta (California Department of Parks and
- 10 Recreation 2011d).

#### 11 Delta Land-Based Recreation

Ongoing restoration and environmental enhancement projects may benefit non-consumptive 12 13 recreation within the Delta. These projects include recently completed, ongoing, or planned 14 restoration and enhancement projects within the North Delta, Lower Yolo Bypass, and Suisun Marsh and implementation of land management plans for Stone Lakes NWR, Yolo Bypass, and Lower 15 16 Sherman Island. These restoration projects may enhance wildlife viewing, non-motorized boating, and other passive recreation opportunities within the Delta by increasing wildlife habitat and public 17 access. The implementation of land management plans for public lands provide direction for 18 19 recreation and may also lead to the installation of additional recreation facilities that provide either 20 new or enhanced opportunities for recreation and an enhanced recreation setting. Long-term 21 adverse effects on recreation opportunities and experiences also include those related to sea level rise and the resulting inundation of many water-based facilities in the Delta. 22

Other land-based recreation activities are expected to increase in response to changes in local and
regional demand. These activities include agritourism, wine tasting, historic and cultural tourism,
bicycling, and driving for pleasure (Delta Stewardship Council 2013).

#### 26 **Recreation Upstream of the Delta**

27 Beneficial effects include those on recreation opportunities and experiences from probable future 28 projects and programs such as the hatchery and stocking programs; the Red Bluff Diversion Dam 29 Fish Passage Project; the Battle Creek Salmon and Steelhead Restoration Project; the American 30 Basin Fish Screen and Habitat Improvement Project; stormwater management programs; and 31 implementation of the San Joaquin River Restoration Program. These programs could enhance recreation by increasing the abundance of sport fish. Conditions occurring within upstream rivers 32 33 and reservoirs (e.g., river flows, reservoir storage, river and reservoir water temperature, water quality) can also affect the abundance of sport fish and conditions suitable for river and reservoir 34 35 boating or other water-dependent recreation activities. Lower reservoir storage and river flows and 36 reduced water quality conditions could result in adverse effects on recreation opportunities.

- 37 CALSIM II output was used to help evaluate the potential changes in north-of-Delta and south-of-
- 38 Delta reservoirs where recreation opportunities could be affected by the alternatives, including the
- No Action Alternative. The results are shown in Table 15-10a and Table 15-10b. Also see Chapter 3,
- 40 *Description of Alternatives,* Section 3.5.1, for detailed information on the No Action Alternative, and
- 41 Appendix 5A, *Modeling Methodology*, for an explanation of the CALSIM II model and assumptions.

#### 1 Existing Conditions (CEQA Baseline) Compared to No Action Alternative

- As shown in Table 15-10a and Table 15-10b, No Action Alternative conditions would have more
- 3 years in which reservoir levels fall below the recreation threshold relative to the existing condition
- 4 (CEQA baseline). Under the No Action conditions, the reservoirs would fall below the thresholds
- 5 from 4 to 28 additional years than under Existing Conditions. These represent a greater than 10%
- 6 increased exceedance of the reservoir thresholds at Trinity Lake, Shasta Lake, Lake Oroville, and
- 7 Folsom Lake. However, as discussed under Section 15.3.1, *Methods for Analysis*, these changes in
- 8 SWP/CVP reservoir elevations are caused by sea level rise, climate change, and future no action
- 9 conditions. It is not possible to specifically define the exact extent of the changes due to future no
- action operations using these model simulation results. Thus, the precise contributions of sea level
- 11 rise and climate change to the total differences between Existing Conditions and No Action
- 12 Alternative cannot be isolated in this comparison.

#### 13 Summary

- 14 The CALSIM II modeling results show that, overall, future opportunities for boating-related
- recreation under the No Action Alternative conditions at these reservoirs would be less than under
- 16 the Existing Conditions. However, as noted above and discussed in Section 15.3.1, *Methods for*
- 17 *Analysis*, these changes in SWP/CVP reservoir elevations are caused by sea level rise, climate change,
- and future no action conditions. It is not possible to specifically define the exact extent of the
- 19 changes due to future no action operations using these model simulation results.

#### Table 15-10a. Summary of SWP and CVP Reservoir Recreation Opportunities (years below end-of-September recreation threshold) for BDCP Alternatives

	Recreation Threshold <sup>a</sup>						
	Trinity Lake		Shasta Lake			Lake Oroville	
	<2,270 ft elevation		<967 ft elevation		<700 ft elevation		
		Change relative to Existing Condition		Change relative to Existing Condition		Change relative to Existing Condition	
BDCP Alternative	Years <sup>b</sup>	(CEQA) <sup>c</sup>	Years <sup>b</sup>	(CEQA) <sup>c</sup>	Years <sup>b</sup>	(CEQA) <sup>c</sup>	
Existing Condition (CEQA)	21		17		17		
No Action (2060)	43	22	29	12	32	15	

<sup>a</sup> Recreation thresholds selected for the analysis represent the reservoir surface water elevation at which recreation opportunities become diminished due to restricted access to boat ramps, exposure of previously submerged islands or shoals that affect boater safety, and shoreline degradation.

<sup>b</sup> The number of years out of the 82 simulated when the September end-of-month elevation is less than the recreation elevation threshold for the selected BDCP alternative scenario. An elevation less than the recreation threshold indicates years during which recreation opportunities may be diminished (see note a, above).

<sup>c</sup> The change values are the number of years of the simulated conditions that the selected alternative differs from the comparison condition (i.e., the Existing Condition or No Action Alternative). A positive change indicates more years with reduced recreation opportunities relative to the comparison condition. A negative change indicates fewer years with reduced recreation opportunities relative to the comparison condition.

22

#### 1 Table 15-10b. Summary of SWP and CVP Reservoir Recreation Opportunities (years below end-of-2 September recreation threshold) for Existing Conditions and the No Action Alternative

	Recreation Threshold <sup>a</sup>					
	Folsom Lake		New Melones Lake		San Luis Reservoir	
	<405 ft elevation		<900 ft elevation		<360 ft elevation	
		Change relative to Existing Condition		Change relative to Existing Condition		Change relative to Existing Condition
	Years <sup>b</sup>	(CEQA) <sup>c</sup>	Years <sup>b</sup>	(CEQA) <sup>c</sup>	Years <sup>b</sup>	(CEQA) <sup>c</sup>
Existing Condition (CEQA)	22		9		3	
No Action (2060)	50	28	13	4	9	6

<sup>a</sup> Recreation thresholds selected for the analysis represent the reservoir surface water elevation at which recreation opportunities become diminished due to restricted access to boat ramps, exposure of previously submerged islands or shoals that affect boater safety, and shoreline degradation.

<sup>b</sup> The number of years out of the 82 simulated when the September end-of-month elevation is less than the recreation elevation threshold for the selected BDCP alternative scenario. An elevation less than the recreation threshold indicates years during which recreation opportunities may be diminished (see note a, above).

<sup>c</sup> The change values are the number of years of the simulated conditions that the selected alternative differs from the comparison condition (i.e., the Existing Condition or No Action Alternative). A positive change indicates more years with reduced recreation opportunities relative to the comparison condition. A negative change indicates fewer years with reduced recreation opportunities relative to the comparison condition.

3

As described in Chapter 3, *Description of Alternatives*, many of the ongoing programs include
development of future projects that would require additional project-level environmental review.
Future federal actions would be required to comply with NEPA, the federal Endangered Species Act
(ESA), and other federal laws and regulations. Future state and local actions would be required to
comply with CEQA, the California Endangered Species Act (CESA), and other state and local laws and

9 regulations. Compliance and permit requirements would be implemented on a case-by-case basis.

#### 10 Catastrophic Seismic Risks

The Delta and vicinity are within a highly active seismic area, with a generally high potential for 11 future earthquake events along nearby and/or regional faults, and with the probability for such 12 events increasing over time. Based on the location, extent and non-engineered nature of many 13 existing levee structures in the Delta area, the potential for significant damage to, or failure of, these 14 structures during a local seismic event is generally moderate to high. Levees constructed on 15 liquefiable foundations are expected to experience large deformations (in excess of 10 feet) under a 16 17 moderate to large earthquake in the region. Earthquake damage could result in breaching/failure of existing levees within the Delta area, with a substantial number of these structures exhibiting 18 19 moderate to high failure probabilities. The most immediate and significant effect to water quality 20 under such a scenario would be the influx of large volumes of seawater and/or brackish water into 21 the Delta, which would alter the "normal" balance of freshwater/seawater flows and result in 22 flooding of the associated islands. The corresponding shift in Delta water quality conditions would 23 be characterized by an increase in salinity levels, including specific associated constituents such as 24 bromide (which affects total dissolved solids concentrations and can contribute to the formation of undesirable chemical byproducts in treated drinking water). (See Appendix 3E, Potential Seismic and 25 *Climate Change Risks to SWP/CVP Water Supplies* for more detailed discussion). This could result in 26 27 permanent displacement of existing, well-established public use or private commercial recreation 28 facilities as well as result in long-term reduction of recreation opportunities, recreational navigation 29 opportunities and recreational fishing opportunities. To reclaim land or rebuild levees after a

catastrophic event due to climate change or a seismic event would potentially also result in adverse
 impacts to recreational resources.

- **CEQA Conclusion:** Overall, the ongoing projects, programs, and plans under the No Action 3 Alternative would result in the potential for temporary and permanent effects on the study area 4 recreation activities that are not expected to substantially change recreation opportunities or 5 6 experiences in the Delta region. Effects on recreation would either be only short-term disruptions 7 that would be considered less-than-significant impacts or the programs would result in net beneficial effects on recreation opportunities. There would be no BDCP-related disruption to 8 9 existing recreation activities because there would be no construction of the action alternatives. This impact would be less than significant. 10
- 11 Additionally, as shown in Table 15-10a and Table 15-10b, No Action Alternative conditions would 12 have more years in which reservoir levels fall below the recreation threshold relative to the existing condition (CEQA baseline). Under the No Action conditions, the reservoirs would fall below the 13 thresholds from 4 to 28 additional years than under Existing Conditions. These represent a greater 14 than 10% increased exceedance of the reservoir thresholds at Trinity Lake, Shasta Lake, Lake 15 Oroville, and Folsom Lake. However, as discussed under Section 15.3.1, Methods for Analysis, these 16 changes in SWP/CVP reservoir elevations are caused by sea level rise, climate change, and future no 17 action conditions. It is not possible to specifically define the exact extent of the changes due to future 18 no action operations using these model simulation results. Thus, the precise contributions of sea 19 level rise and climate change to the total differences between Existing Conditions and No Action 20 Alternative cannot be isolated in this comparison. 21

## 2215.3.3.2Alternative 1A—Dual Conveyance with Pipeline/Tunnel and23Intakes 1–5 (15,000 cfs; Operational Scenario A)

Alternative 1A includes the construction of the five north Delta intake facilities (Intakes 1–5) between River Mile (RM) 44 (south of Freeport) and RM 37 (north of the town of Courtland). Table 15-11 lists the recreation sites and areas that may be affected by Alternative 1A. No recreation sites fall within the construction footprint (Mapbook Figure 15-1). Specific effects on recreation areas or sites are discussed below.

Recreation Site or Area	Primary Alternative Feature	Potential Impact Source	Duration
Clarksburg Boat Launch (fishing access)	Intake 3 and transmission lines	Noise and visual disturbances	Ongoing; up to 5 years (long term)
Stone Lakes NWR	Potential borrow area between Intakes 1 and 2; Intakes 2, 3 and 4 and associated work areas; intermediate forebay and related work areas	Noise and visual disturbances	Ongoing; up to 5 years (long term)
Georgiana Slough Fishing Access	Tunnel easement, safe haven work area, temporary transmission line, and temporary access road	Noise	Intermittent; up to 2 years (short term)
Cosumnes River Preserve (Private Lands)	Temporary transmission lines; safe haven work area; permanent and temporary access roads (on Tyler Island along tunnel alignment) Reusable tunnel material area; barge unloading facility; concrete batch plant (on Tyler Island) Temporary access road, safe haven work area, temporary transmission line (within the preserve)	Noise	N/A—no recreation use in area affected
Bullfrog Landing (Marina)	Transmission line, permanent access road	Noise, access	Less than 2 years (short term)
Whiskey Slough Harbor Marina	Permanent access road	Noise, access	Less than 2 years (short term)
Clifton Court Forebay	Byron Tract Forebay, control structures and associated work areas	Noise and visual disturbances	Up to 2 years (short term)
Clifton Court Forebay	Byron Tract Forebay pumping plant canal approach structures	Noise	Up to 1 year (short term)
2012; Recreation Areas,	available from DWR: CPAD, Green Inf AECOM/ICF 2012; Recreation Faciliti	es, AECOM/ICF 2012.	
Note: Construction dura	tion information is approximate and s	ubject to further revision.	

Table 15-11. Recreation Sites Potentially Affe	ected by Construction of Alternative 1A
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#### 2

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# Impact REC-1: Permanent Displacement of Existing Well-Established Public Use or Private Commercial Recreation Facility Available for Public Access as a Result of the Location of Proposed Water Conveyance Facilities

NEPA Effects: The proposed location of the Alternative 1A five intake facilities, tunnels, and 6 7 associated water conveyance facilities would not lie within the designated boundaries of an existing public use recreation site. The post-construction location of the water conveyance facilities would 8 9 not result in long-term disruption or reduction of any well-established recreation activity or site, including parks, marinas, or other designated areas. Therefore, there would be no adverse effects. 10 11 Effects on recreation related to construction of the water conveyance facilities are discussed below in Impact REC-2. Also see Chapter 17, Aesthetics and Visual Resources, Section 17.3.3.2, and Chapter 12 13 23, Noise, Section 23.4.3.2, for additional discussion of these topics.

*CEQA Conclusion*: The alternative would not locate alternative facilities that would result in the
 permanent displacement of any well-established public use or private commercial recreation facility
 available for public access. Therefore, impacts are considered less than significant. No mitigation is
 required.

## Impact REC-2: Result in Long-Term Reduction of Recreation Opportunities and Experiences as a Result of Constructing the Proposed Water Conveyance Facilities

7 **NEPA Effects:** No recreation sites are within the construction footprint. A total of seven recreation 8 sites are within the 1,200 to 1,400-foot indirect impact area associated with aboveground 9 construction of the proposed water conveyance facilities (CM1) (see Chapter 23, Noise, Section 23.4.3.2, Impact NOI-1). The Cosumnes River Preserve does not have public use facilities that fall 10 within the impact area although wildlife viewing opportunities could be affected. The effects that 11 12 could occur at each potentially affected recreation site are discussed below. Potential indirect effects on recreation include reduced access, construction noise, and changes in the visual character of the 13 area surrounding the recreation sites. Also see Chapters 12, Terrestrial and Biological Resources, 17, 14 15 Socioeconomics, 19, Transportation, and 23, Noise, for additional detail related to waterfowl/wildlife, 16 aesthetics/visual resources, transportation, and noise, respectively.

#### 17 Clarksburg Boat Launch (Fishing Access)

18 The Clarksburg Boat Launch is on the west bank of the Sacramento River across the river from the 19 proposed Intake 3 site. Access to the Clarksburg Boat Launch would be maintained using County Road E9 (also referred to as County Highway); access would not be expected to be a concern 20 21 because most of the construction activity would take place on the east side of the Sacramento River. 22 On-water access to the fishing site, as well as use of the boat ramp, would not be affected by construction. Indirect construction noise effects on recreation in the vicinity of the Clarksburg Boat 23 24 Launch would last about 4 years with construction of the intake and related facilities primarily ongoing Monday through Friday for up to 24 hours each day. In addition, because of the relatively 25 26 high groundwater level at all intake locations and pumping plant sites, dewatering would be 27 necessary to provide a dry workspace. Dewatering would also be needed where intake pipelines 28 cross waterways and irrigation canals east of the Sacramento River. The conveyance pipeline 29 between Intake 1 and tunnel 1 crosses three canals or ditches. Two of these would be a half mile 30 south of the facility grounds for Intake 1 (or nearer) and the other would be about 0.4 miles north northwest of Scribner Road. As discussed in Chapter 3, Description of Alternatives, Section 3.6.1, 31 32 dewatering would take place 7 days per week and 24 hours per day and would be initiated 1-4 33 weeks prior to excavation. Dewatering would continue until excavation is completed and the 34 construction site is protected from areas with high groundwater levels. Construction of the intake in this area would be long term and would also substantially alter the recreation experience due to 35

36 changes in views from the boat launch/fishing access site.

#### 37 Stone Lakes National Wildlife Refuge

There will be indirect impacts to private and public use areas within the Stone Lakes NWR. No
 public recreation facilities are located on the privately held lands of the NWR (U.S. Fish and Wildlife
 Service 2007a). The public use areas of Stone Lakes NWR include the Beach Lake and North Stone
 Lake Units of the NWR.

Because of the proximity of the alignment and associated construction work areas and borrow/spoil
 areas, there could be effects on wildlife viewing and environmental education opportunities within

- 1 the Stone Lakes NWR. Because construction would primarily occur Monday through Friday, year-
- 2 round, there could be temporary effects on wildlife viewing and some environmental education
- 3 opportunities that depend on the presence of wildlife. Hiking, interpretation, and some
- 4 environmental education opportunities would still be feasible within the NWR; however, the
- 5 recreation experience of refuge visitors may be affected by construction noise, potentially resulting
- 6 in reduced opportunities for wildlife viewing and visual disruptions.
- 7 As discussed in Chapter 12, Terrestrial Biological Resources, Section 12.3.3.2, mitigation would be 8 available to address effects on nesting birds and waterfowl populations and greater sandhill crane 9 near construction areas. In addition, over the longer term of the action alternatives, implementation of CM3 and CM11 will result in protection and enhancement of at least 8,100 acres of managed 10 11 wetlands (see BDCP<sup>2</sup> Chapter 3, Section 3.4, Conservation Measures, Goal MWNC1, Objective 12 MWNC1.1) that will provide suitable habitat conditions for covered species and native biodiversity, including benefiting migratory waterfowl. Under CM3, the protection of cultivated lands will also 13 14 benefit sandhill crane and other species. Implementation of CM11 would provide beneficial effects on recreation opportunities by allowing recreation to occur on approximately 61,000 acres of lands 15 in the BDCP reserve system, consisting of grassland, vernal pool complex, riparian, managed 16 wetland, and aquatic natural community types (see BDCP Chapter 4, Section 4.2.3.9.2 Recreation). 17 The reserve system would comprise more than 170 miles of trail (25 of which would be new), 4 18 19 picnic areas, 15 new trailhead facilities and one updated boating facility, as well as a new boat launch facility within the footprint of the North Delta diversion facilities. Permitted activities will 20 include hiking, wildlife viewing, docent-led wildlife and botanical tours, bicycling, equestrian use, 21 22 hunting, fishing, and boating.

#### 23 Georgiana Slough Fishing Access

24 The Georgiana Slough Fishing Access is directly east of the Alternative 1A tunnel alignment but would not be affected by underground tunnel construction. A tunnel easement work area, 25 26 temporary access road and transmission line are north (upstream) of and on the opposite bank of the slough. Access to the fishing site would be maintained using Andrus Island Road or a detour. On-27 28 water access to the site, as well as use of the boat ramp, would not be affected by activities 29 downstream, upstream, or across the river. The northern area of the fishing access is just at the boundary of the anticipated noise impact area and it would be expected there would be minimal if 30 any noise disruption at the fishing access site. The tunnel work area across the slough would not be 31 visible from the fishing access; therefore, it would have no visual effect on the recreation setting or 32 33 experience. Boaters upstream of the fishing access would temporarily experience intermittent and 34 short-term effects from the construction at the tunnel access area. Overall, this is generally not expected to be an adverse effect in this location because of the intermittent nature of work in this 35 area and the shorter duration of construction (up to 2 years). 36

#### 37 Cosumnes River Preserve (Private Lands)

38 While the Cosumnes River Preserve provides opportunities for limited fishing and hunting, hiking,

- 39 paddling, wildlife viewing, and environmental education, public access is concentrated around the
- 40 visitor center which is located approximately 5 miles east of the alternative alignment. Nearly all
- 41 public recreation activities would be outside of the construction impact areas. Construction

<sup>&</sup>lt;sup>2</sup> As described in Chapter 1, *Introduction*, Section 1.1, the full Draft EIR/EIS should be understood to include not only the EIR/EIS itself and its appendices but also the proposed BDCP documentation including all appendices.

1 primarily would take place Monday through Friday, for up to 24 hours per day with dewatering 7 2 days per week and 24 hours per day. Construction noise could affect wildlife viewing and environmental education opportunities for docent guided tours. The recreation experience of 3 4 visitors may also be adversely affected by construction activities from noise disturbances. As discussed in Chapter 12, Terrestrial Biological Resources, Section 12.3.3.2, mitigation would be 5 6 available to address effects on nesting birds and waterfowl populations and greater sandhill crane 7 near construction areas. In addition, over the longer term of the action alternatives, implementation of CM3 and CM11 will result in protection and enhancement of at least 8,100 acres of managed 8 9 wetlands (see BDCP Chapter 3, Section 3.4, Conservation Measures, Goal MWNC1, Objective MWNC1.1) that will provide suitable habitat conditions for covered species and native biodiversity. 10 11 including benefiting migratory waterfowl. Under CM3, the protection of cultivated lands will also benefit sandhill crane and other species. As described above in the Stone Lakes National Wildlife 12 13 section, implementation of CM11 would provide beneficial effects on recreation opportunities by allowing recreation to occur on approximately 61,000 acres of lands in the BDCP reserve system. 14 Permitted activities will include hiking, wildlife viewing, docent-led wildlife and botanical tours, 15 bicycling, equestrian use, hunting, fishing, and boating. 16

#### 17 Bullfrog Landing Marina

Containing 43 berths, the Bullfrog Landing marina is on Middle River within the construction impact 18 19 area surrounding the tunnel/pipeline alignment across Bacon Island. The marina is southeast of the terminus of a permanent access road to a ventilation/access shaft for the tunnel/pipeline and 20 21 immediately west of a proposed 69 kV transmission line corridor. Vehicular access to the marina would be maintained using Bacon Island Road or a detour, although there may be additional truck 22 23 traffic on Bacon Island Road. On-water access to the marina and use of the marina's boating facilities would not be affected by tunnel/pipeline construction activities. Boating opportunities would still 24 be feasible at the marina during construction of the tunnel/pipeline and permanent access road. 25 26 Construction of the access roads and installation of the transmission lines would both take up to 2 27 years, which would be considered a short-term effect (2 years or less). During construction it is possible that marina users would be disturbed by noise and visual disruptions related to the 28 29 construction activities. Marina visitors arriving from upstream, who would pass by construction of the new access road, may encounter construction noise, as would any anglers on the river between 30 the marina and the construction area. 31

#### 32 Whiskey Slough Harbor Marina

Whiskey Slough Harbor Marina on Whiskey Slough provides 80 berths, a launch ramp, pump-out 33 facilities and camping at the terminus of Whiskey Slough. The marina is immediately north of a 34 portion of permanent access road. Vehicular access to the marina would be maintained using West 35 Whiskey Slough Road or a detour. On-water access to the marina would also be maintained, and use 36 of the marina's boating facilities would not be affected by construction of the access road. Boating 37 and camping opportunities would still be available at the marina during construction. Construction 38 of the roadway would take less than 2 years (short term). Visual, access, and noise disturbances for 39 boaters and others using the marina facilities, including campers, would not be considered adverse, 40 because of the temporary and short-term duration. 41

#### 1 Clifton Court Forebay

Clifton Court Forebay offers public fishing and hunting access from Lindeman Road on the west side
of the forebay. There are no recreation facilities at the forebay; motorized boating, camping, and
swimming are not allowed. Most fishing and hunting use at the forebay likely occurs along the west
and south areas of the forebay, although some visitors walk or ride a bike around the forebay to
reach other fishing and hunting locations.

7 Access to the forebay would be maintained using Clifton Court Road or a detour. Construction of the 8 Byron Tract forebay, control structures, and use of related spoils/borrow area and installation of 9 transmission lines would take up to 2 years. Construction would primarily occur Monday through Friday for up to 24 hours per day. Construction noise could deter fish and wildlife during and after 10 11 construction periods, affecting fishing and other recreational opportunities. The opportunities for 12 visitors who use the southern part of the forebay would be affected the most because of its 13 proximity to the proposed construction areas. Construction of the pumping plant approach canal 14 segments would occur at a later time than the forebay and control structures—up to 3 years later— 15 and would last for up to 1 year. The effects of this construction would be less than the initial forebay 16 construction but could have similar short-term effects on recreation at the southern extent of the 17 Clifton Court Forebay. Construction during waterfowl hunting season would affect recreational hunting in the area to the degree that use is temporarily degraded. As discussed in Chapter 12, 18 19 Terrestrial Biological Resources, Section 12.3.3.2, mitigation would be available to address the effect 20 on nesting birds and waterfowl populations near construction areas. In addition, over the longer term of the action alternatives, implementation of CM3 and CM11 will result in protection and 21 enhancement of at least 8,100 acres of managed wetlands (see BDCP Chapter 3, Section 3.4, 22 23 Conservation Measures, Goal MWNC1, Objective MWNC1.1) that will provide suitable habitat 24 conditions for covered species and native biodiversity, including benefiting migratory waterfowl. Under CM3, the protection of cultivated lands will also benefit sandhill crane and other species. As 25 26 described above in the Stone Lakes National Wildlife section, implementation of CM11 would 27 provide beneficial effects on recreation opportunities by allowing recreation to occur on approximately 61,000 acres of lands in the BDCP reserve system. Permitted activities will include 28 29 hiking, wildlife viewing, docent-led wildlife and botanical tours, bicycling, equestrian use, hunting, 30 fishing, and boating.

The construction areas for the new facilities would likely not be visible from the main public forebay access point; however, visitors at the southern part of the forebay would be able to see the construction areas, which could affect the recreation setting and detract from their recreation experiences. Construction noise and the resulting reduced opportunities for fishing or hunting could also affect the ambient recreation setting in the vicinity of construction activities and degrade the recreation experience.

#### 37 Other Recreation Opportunities

#### 38 On-Water Recreation

Cliff's Marina is upstream of Intake 1 construction area and Clarksburg Marina falls between the
 construction impact area for Intakes 1 and 2. Similarly, Lazy M Marina and Rivers End Marina &
 Storage sites are not within the construction noise impact area for the Byron Tract Forebay and
 related facilities near Clifton Court Forebay. Although these facilities and other marinas or fishing
 sites fall outside of the impact area for noise, the overall recreation experience upstream or

downstream of these sites may fall within the noise impact area and could experience diminished

- 1 recreation opportunities because of the elevated noise levels as well as visual setting disruptions
- 2 over the course of construction. Overall, construction activities associated with the proposed water
- 3 conveyance facilities would range from 1 year to up to 5 years depending on the site. Work would
- 4 primarily occur Monday through Friday for up to 24 hours per day. In-river construction would be
- 5 further limited primarily to June 1 through October 31 each year. Although dewatering would take
- 6 place 7 days a week for 24 hours per day, it would not result in adverse noise effects. Weekday
- 7 construction could reduce the abundance of fish and other wildlife in recreation areas in the vicinity
- of the intakes, resulting in decreased recreation opportunities related to wildlife and fish, causing
   recreationists to experience a change recreation in recreation opportunities.
- <sup>9</sup> Tect eationists to experience a change recreation in recreatio

#### 10 Campgrounds

- Nighttime construction activities would require the use of bright lights that would negatively affect
   nighttime views of and from the work area. This would affect any overnight camping at the
- recreation sites and areas discussed above, although day use areas that close at sunset would not be
- adversely affected. Mitigation Measures AES-4a, AES-4b, and AES-4c would be available to reduce
- the effects of nighttime construction lighting. As discussed in Chapter 23, *Noise*, Section 23.4.3.2,
- another nighttime effect on recreation would be construction noise levels that could adversely affect
- camping or other nighttime recreation uses within up to 2,800 feet of construction areas. Nighttime
- construction would not occur on weekends or holidays. Mitigation Measures NOI-1a and NOI-1b
- 19 would be available to address these effects.

#### 20 Summary

Construction of Alternative 1A intakes and water conveyance facilities would result in disruption of
 recreational opportunities that would last from 1 to 5 years. Indirect effects on recreation
 experiences may occur as a result of impaired access, construction noise, or negative visual effects
 associated with construction. Although construction may occur year-round and last up to 9 years,
 construction in the vicinity of identified recreation facilities would last from 1 to 5 years and in-river
 construction would be primarily limited to June 1 through October 31 each year.

- 27 As discussed in Chapter 12, Terrestrial Biological Resources, Section 12.3.3.2, construction could 28 have an adverse effect on waterfowl if they were present in or adjacent to work areas and could 29 result in destruction of nests or disturbance of nesting and foraging behaviors. These effects could 30 indirectly affect recreational wildlife viewing and hunting in the study area; however, mitigation 31 measures, environmental commitments, and conservation measures would provide several benefits 32 to waterfowl habitat, which would result in increased recreational opportunities. Mitigation Measure BIO-75, Conduct preconstruction nesting bird surveys and avoid disturbance of nesting birds, 33 34 would be available to address these effects. In addition, in areas near greater sandhill crane habitat, construction-related disturbances (noise and visual), installation of transmission lines, or habitat 35 degradation associated with accidental spills, runoff and sedimentation, and dust could have 36 37 adverse effects on sandhill cranes and related recreational viewing opportunities. These effects on sandhill crane would be minimized with BDCP AMM20 (Greater Sandhill Crane) and BDCP AMM31 38 39 (Noise Abatement). These measures, designed to avoid and minimize effects on greater sandhill crane, would be implemented by the BDCP proponents where determined necessary for all covered 40 activities throughout the permit term. These and other BDCP AMMs are detailed in BDCP Appendix 41 42 3.C, Avoidance and Minimization Measures. Also, as discussed in Appendix 3B, Environmental *Commitments*, DWR would implement an environmental commitment that would dispose of and 43
- reuse spoils, reusable tunnel material, and dredged material. Materials could be reused for purposes

1 such as flood protection, habitat restoration, subsidence reversal. In addition, over the longer term 2 of the action alternatives, implementation of CM3 and CM11 will result in protection and enhancement of 8,100 acres of managed wetlands (see BDCP Chapter 3, Section 3.4, Conservation 3 4 *Measures*, Goal MWNC1, Objective MWNC1.1) that will provide suitable habitat conditions for covered species and native biodiversity, including benefiting migratory waterfowl. CM3 will also 5 6 protect cultivated lands, which will benefit sandhill crane and other species. Implementation of 7 CM11 will provide beneficial effects on recreation opportunities by allowing recreation to occur on approximately 61,000 acres of lands in the BDCP reserve system, consisting of grassland, vernal 8 9 pool complex, riparian, managed wetland, and aquatic natural community types (see BDCP Chapter 10 4, Section 4.2.3.9.2 *Recreation*). The reserve system would comprise more than 170 miles of trail (25 11 of which would be new), 4 picnic areas, 15 new trailhead facilities and one updated boating facility, as well as a new boat launch facility within the footprint of the North Delta diversion facilities. 12 13 Permitted activities will include hiking, wildlife viewing, docent-led wildlife and botanical tours, 14 bicycling, equestrian use, hunting, fishing, and boating.

Chapter 17, Aesthetics and Visual Resources, Section 17.3.3.2, identifies a number of mitigation 15 measures that would be available to address construction-related visual effects on sensitive 16 receptors from vegetation removal for transmission lines and access routes (AES-1a), provision of 17 visual barriers between construction work areas and sensitive receptors (AES-1b), and locating 18 19 concrete batch plants and fuel stations away from sensitive resources and receptors (AES-1f). In addition, the chapter identifies measures to address longer term visual effects associated with 20 changes to the landscape/visual setting from construction and the presence of new water 21 22 conveyance features. These include developing and implementing a spoil/borrow and reusable 23 tunnel material (RTM) area management plan (AES-1c), restoring barge unloading facility sites once 24 they are decommissioned (AES-1d), applying aesthetic design treatments to all structures to the 25 extent feasible (AES-1e), restoring concrete batch plants and fuel stations upon removal of facilities (AES-1f), and implementing best management practices to implement a project landscaping plan 26 27 (AES-1g). DWR would also make a commitment to enhance the visual character of the area by creating new wildlife viewing sites and enhancing interest in the construction site by constructing 28 29 viewing areas and displaying information about the project, which may attract people who may use the recreation facilities to the construction site as part of the visit. 30

31 To further compensate for the loss of access as a result of constructing the river intakes, the BDCP 32 proponents will work with the California Department of Parks and Recreation to help insure the 33 elements of CM1 would not conflict with the elements proposed in DPR's Recreation Proposal for the 34 Sacramento-San Joaquin Delta and Suisun Marsh (California Department of Parks and Recreation 35 2011d) that would enhance bicycle and foot access to the Delta. This would include the helping to fund or construct elements of the American Discovery Trail and the potential conversion of the 36 37 abandoned Southern Pacific Railroad rail line that formerly connected Sacramento to Walnut Grove. The BDCP project proponents will ensure that the constructed elements of CM1 would not result in 38 39 physical barriers to implementing the Delta recreation access elements outlined in the DPR 40 proposal. The BDCP project proponents will also work with DPR to determine if some of the constructed elements of CM1 could incorporate elements of the DPR's proposal. 41

As described in Chapter 19, *Transportation*, Section 19.3.3.2, Mitigation Measure TRANS-1a would
 involve preparation of site-specific construction traffic management plans that would address
 potential public access routes and provide construction information notification to local residents
 and recreation areas/businesses. Additionally, DWR would provide and publicize alternative modes
 of access to affected recreation areas as an environmental commitment. Where construction

- 1 impedes access around or near existing recreation areas (e.g., Clifton Court forebay), the project
- 2 proponents would provide clear pedestrian, bicycle, and vehicular routes around or across
- 3 construction sites. These would be designed to be safe, pleasant and would integrate with
- 4 opportunities to view the construction site as an additional area of interest. These physical facilities
- would be combined with public information, including sidewalk wayfinding information that would
   clearly indicate present and future opportunities for access. Mitigation Measure TRANS-1b would
- limit construction hours or activities and prohibit construction vehicle trips on congested roadway
- 8 segments and Mitigation Measure TRANS-1c would implement measures to enhance capacity of
- 9 congested roadway segments, although this mitigation measure (TRANS-1c) would require
- 10 cooperation from the affected jurisdictions, and therefore there is no way to guarantee its
- 11 effectiveness.
- 12 Chapter 23, *Noise*, Section 23.4.3.2, discusses that construction noise effects could be addressed 13 through mitigation measures that call for use of noise-reducing construction practices (NOI-1a) and 14 implementation of a complaint/response tracking program (NOI-1b), and an environmental
- 15 commitment requiring a noise abatement plan (Appendix 3B, *Environmental Commitments*). In
- addition, specific noise-generating activities near recreation areas would be scheduled to the extent
- 17 possible so as to avoid effects on passive recreation activities such as walking, picnicking, and
- 18 viewing the aesthetic amenities of the area.
- 19 In addition to these mitigation measures and environmental commitments, Mitigation Measure REC-2 would ensure access to nearby fishing by enhancing formal fishing sites near the proposed water 20 21 conveyance facilities, and providing adequate signage directing anglers to the formal sites. The Delta 22 offers many alternative recreational opportunities for water-based, water-enhanced, and land-based 23 recreation, all of which would continue to be available for recreationists. However, due to the length 24 of time that construction would occur and the dispersed effects across the Delta, the direct and 25 indirect effects related to temporary disruption of existing recreational activities at facilities within 26 the impact area would be adverse.
- 27 **CEQA Conclusion:** Construction of Alternative 1A intakes and related water conveyance facilities would result in temporary short-term (i.e., lasting 2 years or less) and long-term (i.e., lasting over 2 28 29 years) impacts on well-established recreational opportunities and experiences in the study area 30 because of access, noise, and visual setting disruptions that could result in loss of public use. These impacts would be temporary, but may occur year-round and would occur over the long-term. 31 Mitigation measures, environmental commitments, and BDCP AMMs would reduce these 32 33 construction-related impacts by implementing measures to protect or compensate for effects on 34 wildlife habitat and species; minimize the extent of changes to the visual setting, including nighttime light sources; manage construction-related traffic; and implement noise reduction and complaint 35 36 tracking measures. However, the level of impact would not be reduced to less than significant 37 because even though mitigation measures and environmental commitments would reduce the 38 impacts on wildlife, visual setting, transportation, and noise conditions that could detract from the recreation experience, due to the dispersed effects on the recreation experience across the Delta, it 39 is not certain the mitigation would reduce the level of these impacts to less than significant in all 40 41 instances such that there would be no reduction of recreational opportunities or experiences over 42 the entire study area. Therefore, these impacts are considered significant and unavoidable. 43 However, the impacts related to construction of the intakes would be less than significant.

#### 1 Mitigation Measure REC-2: Provide Alternative Bank Fishing Access Sites

2 Construction-related impacts on informal fishing access sites near the proposed water conveyance facilities, such as along the east bank of the Sacramento River, in the vicinity of the 3 4 proposed intakes, in the vicinity of the expanded Clifton Court Forebay, and would be considered significant because construction would alter the river bank and/or restrict access, 5 making these sites unusable. To compensate for the loss of these informal sites during 6 7 construction, the BDCP proponents will enhance nearby formal fishing access sites, including 8 partnering with Yolo County to enhance the Clarksburg Fishing Access site on the west bank of 9 the Sacramento River, with the Sacramento County Department of Regional Parks to enhance the Cliffhouse Fishing Access site on the east bank of the Sacramento River and the Georgiana 10 Slough Fishing Access site east of the Sacramento River, and with Contra Costa County to 11 12 enhance fishing sites near Clifton Court Forebay, as well as other nearby sites. Prior to construction of the proposed water conveyance facilities, the BDCP proponents will ensure 13 14 adequate signage will be placed at the informal sites that would be directly affected by construction of the intakes, directing anglers to the formal sites. Upgrading the existing fishing 15 access sites will be completed prior to beginning construction of the intakes. 16

As part of design of the intakes, the BDCP proponents will ensure that public access to the
 Sacramento River, including fishing access, will be incorporated into the design of the intakes.
 The access sites will be placed a reasonable distance from the intake to ensure the safety of
 recreationists and to compensate for the loss that would occur as a result of constructing the
 intakes.

### Mitigation Measure BIO-75: Conduct Preconstruction Nesting Bird Surveys and Avoid Disturbance of Nesting Birds

Please refer to Mitigation Measure BIO-75 in Chapter 12, *Terrestrial Biological Resources*,
Alternative 1A, Impact BIO-75.

# Mitigation Measure AES-1a: Locate New Transmission Lines and Access Routes to Minimize the Removal of Trees and Shrubs and Pruning Needed to Accommodate New Transmission Lines and Underground Transmission Lines Where Feasible

Please refer to Mitigation Measure AES-1a in Chapter 17, *Aesthetics and Visual Resources*,
Alternative 1A, Impact AES-1.

### 31Mitigation Measure AES-1b: Install Visual Barriers between Construction Work Areas and32Sensitive Receptors

Please refer to Mitigation Measure AES-1b in Chapter 17, *Aesthetics and Visual Resources*,
 Alternative 1A, Impact AES-1.

### 35Mitigation Measure AES-1c: Develop and Implement a Spoil/Borrow and Reusable Tunnel36Material Area Management Plan

Please refer to Mitigation Measure AES-1c in Chapter 17, *Aesthetics and Visual Resources*,
Alternative 1A, Impact AES-1.

1	Mitigation Measure AES-1d: Restore Barge Unloading Facility Sites Once Decommissioned
2 3	Please refer to Mitigation Measure AES-1d in Chapter 17, <i>Aesthetics and Visual Resources</i> , Alternative 1A, Impact AES-1.
4 5	Mitigation Measure AES-1e: Apply Aesthetic Design Treatments to All Structures to the Extent Feasible
6 7	Please refer to Mitigation Measure AES-1e in Chapter 17, <i>Aesthetics and Visual Resources,</i> Alternative 1A, Impact AES-1.
8 9	Mitigation Measure AES-1f: Locate Concrete Batch Plants and Fuel Stations Away from Sensitive Visual Resources and Receptors and Restore Sites upon Removal of Facilities
10 11	Please refer to Mitigation Measure AES-1f in Chapter 17, <i>Aesthetics and Visual Resources</i> , Alternative 1A, Impact AES-1.
12 13	Mitigation Measure AES-1g: Implement Best Management Practices to Implement Project Landscaping Plan
14 15	Please refer to Mitigation Measure AES-1g in Chapter 17, <i>Aesthetics and Visual Resources,</i> Alternative 1A, Impact AES-1.
16 17	Mitigation Measure AES-4a: Limit Construction to Daylight Hours within 0.25 Mile of Residents
18 19	Please refer to Mitigation Measure AES-4a in Chapter 17, <i>Aesthetics and Visual Resources,</i> Alternative 1A, Impact AES-4.
20 21	Mitigation Measure AES-4b: Minimize Fugitive Light from Portable Sources Used for Construction
22 23	Please refer to Mitigation Measure AES-4b in Chapter 17, <i>Aesthetics and Visual Resources,</i> Alternative 1A, Impact AES-4.
24 25	Mitigation Measure AES-4c: Install Visual Barriers along Access Routes, Where Necessary, to Prevent Light Spill from Truck Headlights toward Residences
26 27	Please refer to Mitigation Measure AES-4c in Chapter 17, <i>Aesthetics and Visual Resources,</i> Alternative 1A, Impact AES-4.
28 29	Mitigation Measure TRANS-1a: Implement Site-Specific Construction Traffic Management Plan
30 31	Please refer to Mitigation Measure TRANS-1a in Chapter 19, <i>Transportation</i> , Alternative 1A, Impact TRANS-1.
32 33	Mitigation Measure TRANS-1b: Limit Hours or Amount of Construction Activity on Congested Roadway Segments
34 35	Please refer to Mitigation Measure TRANS-1b in Chapter 19, <i>Transportation</i> , Alternative 1A, Impact TRANS-1.

 Mitigation Measure TRANS-1c: Make Good Faith Efforts to Enter into Mitigation Agreements to Enhance Capacity of Congested Roadway Segments
 Please refer to Mitigation Measure TRANS-1c in Chapter 19, *Transportation*, Alternative 1A, Impact TRANS-1.
 Mitigation Measure NOI-1a: Employ Noise-Reducing Construction Practices during Construction
 Please refer to Mitigation Measure NOI-1a in Chapter 23, *Noise*, Alternative 1A, Impact NOI-1.
 Mitigation Measure NOI-1b: Prior to Construction, Initiate a Complaint/Response Tracking Program
 Please refer to Mitigation Measure NOI-1b in Chapter 23, *Noise*, Alternative 1A, Impact NOI-1.

### 11Impact REC-3: Result in Long-Term Reduction of Recreational Navigation Opportunities as a12Result of Constructing the Proposed Water Conveyance Facilities

*NEPA Effects:* Changes to boat passage and navigation on the Sacramento River and other
 waterways in the study area, including direct effects on boat passage related to the creation of
 obstructions and associated boat traffic delays, would occur during construction of Alternative 1A.
 Construction of the five intakes would involve installation of cofferdams in the waterways and the
 use of barges, barge-mounted cranes, or other large waterborne equipment. Temporary barge
 unloading facilities would also affect navigation for recreationists.

#### 19 Intakes

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20 To allow for construction of intakes, cofferdams would be constructed within the river channel. The cofferdams would vary in size according to intake location, but would range from 740 to 2,440 feet 21 in length and would extend into the river channel up to 120 feet, depending on location. This would 22 23 include a 25-foot buffer zone around each cofferdam. Although boats would be unable to use the 24 portion of the waterway where construction was occurring, the river in the vicinity of the intake 25 construction sites would remain open to boat passage at all times. The river is approximately 500-700 feet wide near the proposed intakes, which would leave most of the channel width 26 27 (approximately 380–580 feet) open to boat passage, providing ample room for the boat traffic

observed to occur in the area to pass without difficulty and minimizing possible traffic congestion.

Temporary in-water construction zone restrictions would be in place. These measures would 29 30 include a speed-restricted zone extending upstream and downstream of river construction areas to reduce wake and maintain a safe work area in the vicinity of the construction activities. Site-specific 31 32 safety features, including determination of the speed-restriction zone, would be developed under the Mitigation Measure TRANS-1a, which involves the BDCP proponents developing and 33 implementing site-specific construction traffic management plans, including waterway navigation 34 elements. Within the speed-restricted zones around the intake areas, high-speed recreation (e.g., 35 waterskiing, wakeboarding, and tubing) would effectively be eliminated. Mitigation Measure 36 37 TRANS-1a also involves providing notification of construction activities in waterways to ensure 38 information about construction site location(s), construction schedules, and identification of no-

39 wake zone and/or detours is posted at Delta marinas and public launch ramps.

Direct effects on boat passage and navigation on the Sacramento River would result from 1 2 construction of the intakes. Effects could include reduced access and delays to boat passage and navigation related to the narrower available river width and temporary reduced-speed zones. 3 4 However, boat passage volume along the corridor of the Sacramento River where intakes are proposed is low. Water-based recreational activities such as waterskiing, wakeboarding, tubing, or 5 fishing are also low, but effectively would be eliminated in the vicinity of the intakes for the duration 6 7 of construction (up to 4 years at each intake location). However, implementation of separate, nonenvironmental commitments as set forth in Appendix 3B, Environmental Commitments, relating to 8 9 the enhancement of recreational access and control of aquatic weeds in the Delta would reduce these effects. Although there is sufficient width in the channel to allow boat passage, boaters could 10 11 experience minor delays related to construction speed zones. Implementation of mitigation measure TRANS-1a to prepare a transportation management plan, including elements to address waterway 12 13 navigation and to provide notification of construction activities in waterways would reduce these effects. However, this potential to result in a reduction of recreational navigation opportunities 14 would be considered adverse because, although temporary, the effects would be long term, lasting 15 more than 2 years. 16

#### 17 Temporary Barge Unloading Facilities

Alternative 1A includes six barge unloading facilities to be built on or near the tunnel alignment at 18 19 riverbank locations about 5–6 miles apart (except on Woodward Canal) (Mapbook Figure 15-1). The facilities would be built on the following waterways: Sacramento River, North Fork Mokelumne 20 21 River, San Joaquin River, Middle River, and Woodward Canal (which would have two facilities). The facilities would be used to transfer pipeline construction equipment and materials to and from 22 23 construction sites and would be removed after construction was completed. Construction of the facilities may require partial channel closures and use of equipment within the waterways. All barge 24 facilities would have temporary in-water construction zone restrictions including a speed-restricted 25 26 zone extending upstream and downstream of construction within the waterway to reduce wake and maintain a safe work area in the vicinity of the construction activities. Site-specific safety features, 27 including determination of the speed-restriction zone, and notification procedures would be 28 29 developed under Mitigation Measure TRANS-1a that involves the BDCP proponents developing and implementing site-specific transportation management plans, including waterway navigation 30 elements. Within the speed-restricted zones high-speed recreation (e.g., waterskiing, wakeboarding, 31 32 and tubing) would effectively be eliminated. Specific effects that could occur at each barge unloading facility site are discussed below. Effects on recreation in the vicinity of these sites would last 33 34 approximately 5 years and would be considered a long-term effect. Construction would primarily occur Monday through Friday and last for up to 24 hours per day. In-river construction primarily 35 would be limited to June 1 through October 31 each year. However, the barges would remain in 36 37 place for the duration of the construction period and still present a temporary barrier to boats and related recreation. Post-construction, temporary barges would be removed and the ability to 38 39 navigate rivers and channels would return to previous conditions.

#### 40 Sacramento River

The Sacramento River barge unloading facility would be about 1 mile downstream from Georgiana Slough and Walnut Grove and would occupy about 800 feet of the east riverbank. The river channel is relatively narrow at this location (about 300 feet wide, as compared to 500–700 feet wide at the intake locations). Therefore, the barge facility and barge operations at this location could occupy a substantial portion of the river, constricting boat passage. Peak boat traffic volume may be high at this location. Because boat traffic would be confined to a limited portion of the channel, increased
 boat traffic congestion is likely to occur during peak use (primarily summer weekends).

#### 3 North Fork Mokelumne River

The North Fork Mokelumne River barge unloading facility would be about 3 miles upstream 4 (northeast) of the junction with the South Fork Mokelumne River and would occupy about 2,000 5 feet of the west riverbank. The river channel is about 300 feet wide at this location. Therefore, the 6 7 barge facility and barge operations at this location could occupy a substantial portion of the river. 8 constricting boat passage. Although this waterway connects the Walnut Grove area with the lower 9 Mokelumne River and San Joaquin River, there are no boating facilities or recreation sites on the river itself, and the nearest marinas are about 3 miles away. Therefore, although boat traffic would 10 be confined to a limited portion of the channel, increases in boat traffic congestion would likely be 11 minor. The North Fork Mokelumne River in the vicinity of the barge unloading facility is a known 12 location for waterskiing and wakeboarding. 13

#### 14 San Joaquin River

The San Joaquin River barge unloading facility would be on the south side of Venice Island, on a wide bend in the river east of the Deep Water Ship Channel, and would occupy about 2,000 feet of the north riverbank. The river channel is more than 1,100 feet wide at this location. Therefore, even if the barge facility and barge operations at this location occupied a substantial portion of the river, several hundred feet of unimpeded channel width would remain, and there would be little effect on boat passage. Boats using the ship channel could avoid the barge unloading facility entirely.

#### 21 Middle River

22 The Middle River barge unloading facility would be on the east side of Bacon Island and would occupy about 1,000 feet of the west riverbank, about 2 miles south of Connection Slough. The river 23 24 channel is about 400 feet wide at this location. Therefore, the barge facility and barge operations at 25 this location could occupy a substantial portion of the river, constricting boat passage. Peak boat 26 traffic volume may be high at this location. Because boat traffic would be confined to a limited 27 portion of the channel, increased boat traffic congestion could occur during peak use times (primarily summer weekends). However, boaters would also have the option of bypassing the barge 28 facility by making a slight detour to the east, around the opposite (east) side of Mildred Island, using 29 Empire Cut and Lotham Slough to travel north or south through this area of the Delta. This available 30 detour, coupled with signage and information outreach to be implemented as part of mitigation 31 measure TRANS-1a that involves the BDCP proponents developing and implementing site-specific 32 33 transportation management plans, including waterway navigation elements and providing notification of construction in waterways would likely minimize congestion and delay at this barge 34 35 facility site.

#### 36 Woodward Canal

The two Woodward Canal barge unloading facilities would be on the north and south sides of the canal, on Woodward Island and Victoria Island, respectively, and would occupy about 1,000 feet of the canal banks, about 0.5–0.75 mile east of Old River. The canal is about 350 feet wide at this location. Accounting for the potential for both barge facilities to be built and in operation at the same time, the barge facilities and barge operations at this location would occupy the entire or nearly the entire canal, constricting or preventing boat passage. Peak boat traffic volume is likely high at this location; therefore, if boat passage continued, increased boat traffic congestion could
occur during peak use (primarily summer weekends) because boat traffic would be confined to a
limited portion of the channel. The Woodward Canal in the vicinity of the barge unloading facilities
is a known location for waterskiing and wakeboarding.

Construction of temporary barge unloading facilities would result in adverse effects to boat passage 5 6 and navigation including the creation of obstructions to boat passage and associated boat traffic 7 delays and temporary partial channel closures that could impede boat movement and eliminate 8 recreational opportunities. In waterways where waterskiing, wakeboarding, and tubing occur, 9 recreation opportunities in the vicinity of the barge unloading facilities would be eliminated during construction. These effects would be reduced with the implementation of Mitigation Measure 10 TRANS-1a that involves the BDCP proponents developing and implementing site-specific 11 transportation management plans, including waterway navigation elements and providing 12 notification of construction activities in waterways. Additionally, BDCP proponents would 13 14 contribute funds for the construction of new recreation opportunities as well as for the protection of existing recreation opportunities as outlined in Recommendation DP R11 of the Delta Plan. BDCP 15 proponents would also assist in funding the expansion of state recreation areas in the Delta as 16 described in Recommendation DP R13 of the Delta Plan. Potential uses of these funds could be for 17 the reopening of Brannan Island State Recreation Area, completion of Delta Meadows-Locke 18 19 Boarding House and potential addition of new State parks at Barker Slough, Elkhorn Basin, the Wright-Elmwood Tract, and south Delta. The funds will be transferred prior to, or concurrent with, 20 commencement of construction of the BDCP. This commitment serves to compensate for the loss of 21 22 recreational opportunities within the project area by providing recreation opportunities within the 23 same general area within the Delta as where the loss has occurred. These commitments are further described in Appendix 3B, Environmental Commitments. 24

25 Invasive aquatic vegetation can limit access to boats and reduce swimming areas. CM13 (Invasive Aquatic Vegetation Control) provides for the control of egeria, water hyacinth, and other IAV 26 27 throughout the Plan Area. However, the BDCP proponents would also commit to partner with existing programs operating in the Delta (including DBW, U.S. Department of Agriculture-28 Agriculture Research Service, University of California Cooperative Extension Weed Research and 29 30 Information Center, California Department of Food and Agriculture, local Weed Management Areas, Resource Conservation Districts, and the California Invasive Plant Council) to perform risk 31 assessment and subsequent prioritization of treatment areas to strategically and effectively reduce 32 expansion of the multiple species of IAV in the Delta. This risk assessment would dictate where 33 34 initial control efforts would occur to maximize the effectiveness of the conservation measure. The 35 funds will be transferred prior to, or concurrent with, commencement of construction of the BDCP. Enhanced ability to control these invasive vegetation would lead to increased recreation 36 37 opportunities which would compensate for the loss of recreational opportunities within the project area by providing a recreational opportunity downstream/upstream in the same area for the same 38 39 regional recreational users. This commitment is described in Appendix 3B, Environmental 40 Commitments.

41 CM13 (*Invasive Aquatic Vegetation Control*) and the environmental commitments would create and 42 rehabilitate alternative recreation opportunities for those eliminated during construction. BDCP 43 proponents would also ensure through various outreach methods that recreationists were aware of 44 nearby recreation opportunities for similar water sports (e.g., Victoria Canal, Empire Cut or Bishop 45 Cut). Nonetheless, these effects would be long-term, lasting approximately 5 years and would be considered adverse because of the reduced recreation opportunity and experiences expected to
 exist near construction activity.

CEQA Conclusion: Impacts on boat passage and navigation in the study area would result from the 3 4 construction of the intakes and temporary barge unloading facilities. Impacts would last approximately 5 years and include obstruction and delays to boat passage and navigation as a result 5 6 of channel obstructions in addition to compliance with temporary speed zones. Temporary channel 7 closures could impede boat movement and eliminate recreational opportunities. In waterways 8 where waterskiing, wakeboarding, and tubing occur, recreation opportunities would be eliminated 9 during construction. Mitigation Measure TRANS-1a would reduce impacts on marine navigation by development and implementation of site-specific construction traffic management plans, including 10 specific measures related to management of barges and stipulations to notify the commercial and 11 leisure boating communities of proposed barge operations and in-water construction activities in 12 the waterways. Construction of the operable barrier would last for 2 years (short-term) and would 13 14 not result in long-term reduction of recreation opportunities. This would be a less-than-significant impact on recreational navigation on Old River. 15

- While the environmental commitments would reduce impacts on water-based recreation (waterskiing, wakeboarding, tubing) in these areas by creating alternative recreation opportunities for those eliminated during construction, these impacts would be long-term and therefore considered
- 19 significant and unavoidable.
- 20Mitigation Measure TRANS-1a: Implement Site-Specific Construction Traffic Management21Plan
- Please refer to Mitigation Measure TRANS-1a in Chapter 19, *Transportation*, Alternative 1A,
   Impact TRANS-1.

## Impact REC-4: Result in Long-Term Reduction of Recreational Fishing Opportunities as a Result of Constructing the Proposed Water Conveyance Facilities

*NEPA Effects:* Sport fishing in the study area is a year-round activity, and includes bank fishing and
 boat fishing for a number of fish including striped bass, largemouth bass; green and white sturgeon;
 Chinook salmon, and American shad. Striped bass, American shad, and largemouth bass are all sport
 fish species that were introduced into rivers for that purpose. Striped bass and largemouth bass are
 regulated by CDFW for recreational fishing. Fishing likely occurs in all of the waterways where
 water intake and barge unloading facilities would be located.

- 32 Under Alternative 1A, construction of the water intakes and placement and use of barge facilities 33 during tunnel/pipeline construction would result in temporary water quality effects (e.g., turbidity, accidental spills, disturbance of contaminated sediments); elevated underwater noise conditions 34 35 (associated with pile driving and other construction activities); fish exposure to stranding and direct physical injury; and temporary exclusion or degradation of spawning and rearing habitats. These 36 37 temporary construction-related effects would last for up to 5 years in the vicinity of intake and 38 barge unloading facilities and could alter fish populations such that recreational fishing 39 opportunities in the study area would be affected. Weekday construction would reduce the amount of fish and other wildlife in recreation areas in the vicinity of the intakes, resulting in decreased 40 recreation opportunities related to wildlife and fish, causing recreationists to experience a changed 41
- 42 recreation setting.

Construction of the approach canal and Byron Tract Forebay would not affect fish-accessible
 waterways and therefore would not affect sport fish. As a result, these construction activities would
 not result in adverse effects on sport fishing opportunities at Clifton Court Forebay.

4 Overall, as discussed in Chapter 11, Fish and Aquatic Resources, Section 11.3.4.2, Sacramento River and Delta region fish populations would not be affected by changes to localized water quality 5 6 conditions, underwater noise, fish stranding or other physical disturbances, or reduced habitat 7 areas such that recreational fishing opportunities would be substantially reduced during construction. BDCP environmental commitments to prevent water quality effects include 8 9 environmental training; implementation of stormwater pollution prevention plans, erosion and sediment control plans, hazardous materials management plans, and spill prevention, containment, 10 and countermeasure plans; disposal of spoils, RTM, and dredged material; and a barge operations 11 12 plan (Appendix 3B, Environmental Commitments). Mitigation Measures AQUA-1a and AQUA-1b would be available to avoid and minimize adverse effects on sport fish populations from impact pile 13 14 driving. Additionally, the environmental commitments to implement a fish rescue plan and the barge operations plan (Appendix 3B, Environmental Commitments) would substantially minimize adverse 15 effects from cofferdam and other in-water construction-related disturbances. Although fish 16 populations likely would not be affected to the degree that fishing opportunities would be 17 substantially reduced, construction conditions would introduce noise and visual disturbances that 18 19 would affect the recreation experience for anglers.

Although construction noise would be temporary, and primarily be limited to Monday through 20 Friday, it would be ongoing for up to 24 hours per day and for up to 5 years near individual work 21 22 sites. Visual setting disruptions could distract from the recreation experience including on 23 weekends. However, Mitigation Measures NOI-1a and NOI-1b would address construction noise 24 effects. Additionally, specific noise-generating activities near recreation areas would be scheduled to 25 the extent possible so as to avoid effects on passive recreation activities on-shore fishing. Mitigation measures would also be available to address construction-related visual effects on sensitive 26 27 receptors from vegetation removal for transmission lines and access routes (AES-1a), provision of visual barriers between construction work areas and sensitive receptors (AES-1b), and locating 28 29 concrete batch plants and fuel stations away from sensitive resources and receptors (AES-1f). In 30 addition, the chapter identifies measures to address longer term visual effects associated with 31 changes to the landscape/visual setting from construction and the presence of new water conveyance features. These include developing and implementing a spoil/borrow and RTM area 32 management plan (AES-1c), restoring barge loading facility sites once they are decommissioned 33 34 (AES-1d), applying aesthetic design treatments to all structures to the extent feasible (AES-1e), 35 restoring concrete batch plants and fuel stations upon removal of facilities (AES-1f), and implementing best management practices to implement a project landscaping plan (AES-1g). 36 37 Overall, construction of the proposed water conveyance facilities would not degrade the fishing experience for boat and on-shore fishing locations. Additionally, anglers could move to other 38 39 locations along the Sacramento River and throughout the Delta region and REC-2 would provide 40 anglers with alternative bank fishing access sites further removed from areas affected by construction. This effect would not be adverse. 41

*CEQA Conclusion*: The potential impact on covered and non-covered sport fish species from
 construction activities would be considered less than significant because the BDCP would include
 environmental commitments to prevent water quality effects, including environmental training;
 implementation of stormwater pollution prevention plans, erosion and sediment control plans,
 hazardous materials management plans, and spill prevention, containment, and countermeasure

1 2 3 4 5 6	plans; disposal of spoils, RTM, and dredged material; and a barge operations plan (Appendix 3B, <i>Environmental Commitments</i> ); and Mitigation Measures AQUA-1a and AQUA-1b to avoid and minimize adverse effects on sport fish populations from impact pile driving. Mitigation Measure REC-2 would ensure continued access for bank fishing at established sport fishing locations such that there would be no long-term reduction of local fishing opportunities and experiences. This impact would be less than significant.
7	Mitigation Measure REC-2: Provide Alternative Bank Fishing Access Sites
8 9	Please refer to Mitigation Measure REC-2 under Impact REC-2 in the discussion of Alternative 1A.
10 11	Mitigation Measure AQUA-1a: Minimize the Use of Impact Pile Driving to Address Effects of Pile Driving and Other Construction-Related Underwater Noise
12 13	Please refer to Mitigation Measure AQUA-1a in Chapter 11, <i>Fish and Aquatic Resources</i> , Alternative 1A, Impact AQUA-1.
14 15	Mitigation Measure AQUA-1b: Use an Attenuation Device to Reduce Effects of Pile Driving and Other Construction-Related Underwater Noise
16 17	Please refer to Mitigation Measure AQUA-1b in Chapter 11, <i>Fish and Aquatic Resources</i> , Alternative 1A, Impact AQUA-1.
18 19	Mitigation Measure NOI-1a: Employ Noise-Reducing Construction Practices during Construction
20	Please refer to Mitigation Measure NOI-1a in Chapter 23, Noise, Alternative 1A, Impact NOI-1.
21 22	Mitigation Measure NOI-1b: Prior to Construction, Initiate a Complaint/Response Tracking Program
23	Please refer to Mitigation Measure NOI-1b in Chapter 23, Noise, Alternative 1A, Impact NOI-1.
24 25 26	Mitigation Measure AES-1a: Locate New Transmission Lines and Access Routes to Minimize the Removal of Trees and Shrubs and Pruning Needed to Accommodate New Transmission Lines and Underground Transmission Lines Where Feasible
27 28	Please refer to Mitigation Measure AES-1a in Chapter 17, <i>Aesthetics and Visual Resources</i> , Alternative 1A, Impact AES-1.
29 30	Mitigation Measure AES-1b: Install Visual Barriers between Construction Work Areas and Sensitive Receptors
31 32	Please refer to Mitigation Measure AES-1b in Chapter 17, <i>Aesthetics and Visual Resources</i> , Alternative 1A, Impact AES-1.
33 34	Mitigation Measure AES-1c: Develop and Implement a Spoil/Borrow and Reusable Tunnel Material Area Management Plan
35 36	Please refer to Mitigation Measure AES-1c in Chapter 17, <i>Aesthetics and Visual Resources,</i> Alternative 1A, Impact AES-1.

Mitigation Measure AES-1d: Restore Barge Unloading Facility Sites Once Decommissioned
Please refer to Mitigation Measure AES-1d in Chapter 17, <i>Aesthetics and Visual Resources</i> , Alternative 1A, Impact AES-1.
Mitigation Measure AES-1e: Apply Aesthetic Design Treatments to All Structures to the Extent Feasible
Please refer to Mitigation Measure AES-1e in Chapter 17, <i>Aesthetics and Visual Resources</i> , Alternative 1A, Impact AES-1.
Mitigation Measure AES-1f: Locate Concrete Batch Plants and Fuel Stations Away from Sensitive Visual Resources and Receptors and Restore Sites upon Removal of Facilities
Please refer to Mitigation Measure AES-1f in Chapter 17, <i>Aesthetics and Visual Resources,</i> Alternative 1A, Impact AES-1.
Mitigation Measure AES-1g: Implement Best Management Practices to Implement Project Landscaping Plan
Please refer to Mitigation Measure AES-1g in Chapter 17, <i>Aesthetics and Visual Resources,</i> Alternative 1A, Impact AES-1.
Impact REC-5: Result in Long-Term Reduction of Recreational Fishing Opportunities as a Result of the Operation of the Proposed Water Conveyance Facilities
<b>NEPA Effects:</b> Operation of Alternative 1A may result in changes in entrainment, spawning, rearing and migration. However, in general, effects on (non-covered) fish species that are popular for recreational fishing as a result of these changes are not of a nature/level that will adversely affect recreational fishing. While there are some significant impacts to specific non-covered species, as discussed in Chapter 11, <i>Fish and Aquatic Resources</i> , Section 11.3.4.2, they are typically limited to specific rivers and not the population of that species as a whole. The effect is not adverse because it would not result in a substantial long-term reduction in recreational fishing opportunities
<b>CEQA Conclusion:</b> The potential impact on covered and non-covered sport fish species from operation of Alternative 1A would be considered less than significant because any impacts to fish and, as a result, impacts to recreational fishing, are anticipated to be isolated to certain areas and would not impact the species population of any popular sportfishing species overall.
Impact REC-6: Cause a Change in Reservoir or Lake Elevations Resulting in Substantial Reductions in Water-Based Recreation Opportunities and Experiences at North- and South- of-Delta Reservoirs
<b>NEPA Effects:</b> Generally, the peak recreation season at the reservoirs falls between May to September. Reservoirs are usually at maximum storage volume and surface water elevation in May and decline over the course of the summer through September. This analysis compares the results of the CALSIM II end-of-September reservoir water surface elevations because typically there are more instances in which reservoir elevations fall below key surface water elevation thresholds (hereafter referred to as "recreation thresholds") (i.e., number of years out of the 82 simulated when the September end-of-month storage is less than the recreation elevation threshold). Under these

- conditions, the overall usable reservoir area is reduced and previously submerged islands or shoals
   may become exposed and affect boating safety. In addition, shoreline recreation becomes degraded.
- 3 For each reservoir, a specific water surface level elevation was selected as the "recreation
- 4 threshold," an initial indicator to represent constrained boating conditions for the comparison of the
- 5 BDCP action alternative conditions to Existing Conditions (CEQA baseline), ELT, and the No Action
- 6 Alternative (2060) (alternative operations contribution [impact] comparison) (Table 15-12a and
- 7 Table 15-12b). Additional consideration of other factors is discussed, for instance where the
- 8 modeling results show substantial changes to reservoir levels that may affect recreation at a
- 9 particular location (generally, this occurs for San Luis Reservoir). Also see Chapter 3, *Description of*
- 10 *Alternatives,* Section 3.6.4.2, for detailed information on the operational scenarios, and Appendix 5A,
- 11 *Modeling Methodology*, for an explanation of the CALSIM II model and assumptions.

#### 12 Existing Conditions (CEQA Baseline) Compared to Alternative 1A (2060)

As shown in Table 15-12a and Table 15-12b, under Alternative 1A there would be from 1 to 20

- 14 additional years when end-of-September elevations result in the recreation thresholds being
- exceeded at the reservoirs relative to the existing condition. These represent a greater than 10%
- 16 increased exceedance of the reservoir thresholds at Trinity Lake, Shasta Lake, Folsom Lake, and San
- 17 Luis Reservoir. However, as discussed under Section 15.3.1, *Methods for Analysis*, these changes in
- 18 SWP/CVP reservoir elevations are caused by sea level rise, climate change, and operation of the
- alternative. It is not possible to specifically define the exact extent of the changes due to
- implementation of the action alternative using these model simulation results. Thus, the precise
   contributions of sea level rise and climate change to the total differences between Existing
- 21 Contributions of sea level rise and climate change to the total differences between Existing 22 Conditions and Alternative 1A cannot be isolated in this comparison. Please refer to the comparison
- of the No Action Alternative (2060) to Alternative 1A (2060) for a discussion of the potential effects
- on end-of-September reservoir and lake elevations attributable to operation of Alternative 1A.

#### 1 Table 15-12a. Summary of Years with Reduced SWP and CVP Reservoir Recreation Opportunities (End-of September Elevations below

#### 2 **Recreation Thresholds) for BDCP Alternatives**

					Recreation Th	ireshold <sup>a</sup>				
	Trinity Lake				Shasta Lake			Lake Oroville		
	<2,270 ft elevation				<967 ft elevation			<700 ft elevation		
BDCP Alternative	Years <sup>b</sup>	Change relative to Existing Condition (CEQA) <sup>c</sup>	Change relative to No Action 2060 (CEQA/ NEPA)	e Years <sup>b</sup>	Change relative to Existing Condition (CEQA) <sup>c</sup>	Change relative to No Action 2060 (CEQA/ NEPA)	Years <sup>b</sup>	Change relative to Existing Condition (CEQA) <sup>c</sup>	Change relative to No Action 2060 (CEQA/ NEPA)	
Existing Condition (CEQA)	21			17			17			
No Action (2060)	43	22		29	12		32	15		
Alternative 1A–C (2060)	41	20	-2	27	10	-2	18	1	-14	
Alternative 2 A–C (2060)	43	22	0	29	12	0	29	12	-3	
Alternative 3 (2060)	41	20	-2	27	10	-2	18	1	-14	
Alternative 4 (2060)										
Scenario H1	40	19	-3	22	5	-7	23	6	-9	
Scenario H2	38	17	-5	25	8	-4	24	7	-8	
Scenario H3	41	20	-2	28	11	-1	29	12	-3	
Scenario H4	40	19	-3	29	12	0	35	18	3	
Alternative 5 (2060)	43	22	0	29	12	0	26	9	-6	
Alternative 6 A–C (2060)	33	12	-10	24	7	-5	22	5	-10	
Alternative 7 (2060)	39	18	-4	27	10	-2	18	1	-14	
Alternative 8 (2060)	34	13	-9	25	8	-4	32	15	0	
Alternative 9 (2060)	39	18	-4	28	11	-1	35	18	3	

<sup>a</sup> Recreation thresholds selected for the analysis represent the reservoir surface water elevation at which recreation opportunities become diminished due to restricted access to boat ramps, exposure of previously submerged islands or shoals that affect boater safety, and shoreline degradation.

<sup>b</sup> The number of years out of the 82 simulated when the September end-of-month elevation is less than the recreation elevation threshold for the selected BDCP alternative scenario. An elevation less than the recreation threshold indicates occurrences during which recreation opportunities may be diminished (see note a, above).

<sup>c</sup> The change values are the number of years of the simulated conditions that the selected alternative differs from the comparison condition (i.e., the Existing Condition or No Action 2060). A positive change would indicate more years with reduced recreation opportunities.

3 4

### **Table 15-12b.** Summary of Years with Reduced SWP and CVP Reservoir Recreation Opportunities (End-of September Elevations below Recreation Throsholde) for RDCP Alternatives

#### 2 **Recreation Thresholds) for BDCP Alternatives**

					Recreation	Threshold <sup>a</sup>				
	Folsom Lake				New Melones Lake			San Luis Reservoir		
	<405 ft elevation				<900 ft elevation			<360 ft elevation		
BDCP Alternative	Years <sup>b</sup>	Change relative to Existing Condition (CEQA) <sup>c</sup>	Change relative to No Action 2060 (CEQA/ NEPA)	e Years <sup>b</sup>	Change relativ to Existing Condition (CEQA) <sup>c</sup>	ve Change relative to No Action 2060 (CEQA/ NEPA)	Years <sup>b</sup>	Change relative to Existing Condition (CEQA) <sup>c</sup>	Change relative to No Action 2060 (CEQA/ NEPA)	
Existing Condition (CEQA)	22			9			3			
No Action (2060)	50	28		13	4		9	6		
Alternative 1A–C (2060)	38	16	-12	12	3	-1	15	12	6	
Alternative 2 A–C (2060)	44	22	-6	13	4	0	34	31	25	
Alternative 3 (2060)	41	19	-9	12	3	-1	17	14	8	
Alternative 4 (2060)										
Scenario H1	41	19	-9	13	4	0	20	17	11	
Scenario H2	37	15	-13	12	3	-1	47	44	38	
Scenario H3	44	22	-6	13	4	0	37	34	28	
Scenario H4	47	25	-3	12	3	-1	55	52	46	
Alternative 5 (2060)	48	26	-2	12	3	-1	31	28	22	
Alternative 6 A–C (2060)	43	21	-7	12	3	-1	67	64	58	
Alternative 7 (2060)	51	29	1	13	4	0	48	45	39	
Alternative 8 (2060)	49	27	-1	13	4	0	76	73	67	
Alternative 9 (2060)	45	23	-5	12	3	-1	29	26	20	

<sup>a</sup> Recreation thresholds selected for the analysis represent the reservoir surface water elevation at which recreation opportunities become diminished due to restricted access to boat ramps, exposure of previously submerged islands or shoals that affect boater safety, and shoreline degradation.

<sup>b</sup> The number of years out of the 82 simulated when the September end-of-month elevation is less than the recreation elevation threshold for the selected BDCP alternative scenario. An elevation less than the recreation threshold indicates occurrences during which recreation opportunities may be diminished (see note a, above).

<sup>c</sup> The change values are the number of years of the simulated conditions that the selected alternative differs from the comparison condition (i.e., the Existing Condition or No Action 2060). A positive change indicates more years with reduced recreation opportunities relative to the comparison condition. A negative change indicates fewer years with reduced recreation opportunities relative to the comparison condition.

3

#### 1 No Action Alternative (2060) Compared to Alternative 1A (2060)

2 The comparison of Alternative 1A (2060) to the No Action Alternative (2060) condition most closely 3 represents changes in reservoir elevations that may occur as a result of operation of the alternative because both conditions include sea level rise and climate change (see Appendix 5A, Modeling 4 5 *Methodology*). As shown in Table 15-12a and Table 15-12b, operation of Alternative 1A would result 6 in changes in the frequency with which the end-of-September reservoir levels at Trinity Lake, Shasta 7 Lake, Lake Oroville, Folsom Lake, New Melones Lake, and San Luis Reservoir would fall below levels 8 identified as water-dependent recreation thresholds. In all but one instance (San Luis Reservoir), 9 the CALSIM II modeling results indicate that reservoir levels under Alternative 1A operations would 10 fall below the individual reservoir thresholds less frequently than under No Action Alternative (2060) conditions. These changes in reservoir elevations would not be adverse at Trinity Lake, 11 12 Shasta Lake, Lake Oroville, Folsom Lake, and New Melones Lake, and would be considered beneficial effects of Alternative 1A operations. Operation of Alternative 1A would not adversely affect water-13 14 dependent or water-enhanced recreation at these reservoirs. Overall, these conditions represent improved recreation conditions under operation of Alternative 1A because there would be fewer 15 years in which end-of-September reservoir levels would fall below the recreation thresholds thus 16 indicating better boating opportunities, when compared to No Action Alternative (2060) conditions. 17

- The modeling for San Luis Reservoir indicates there could be up to 6 additional years which the 18 reservoir level would fall below the reservoir boating threshold at the end of September for the 19 Dinosaur Point boat launch. This is a less than 10% change and would not result in a substantial 20 21 reduction in recreation opportunities or experiences. In addition, at the Basalt boat launch, which is 22 accessible to elevation 340 feet, operations under Alternative 1A would result in only one additional year for which reservoir elevations would fall below the recreation threshold relative to the No 23 24 Action Alternative (2060) condition. This is also a less than 10% change and would not be 25 considered a substantial reduction in recreation opportunities. Shoreline fishing would still be 26 possible, and other recreation activities at the reservoir—picnicking, biking, hiking, and fishing— 27 would be available. These changes would not be adverse.
- 28 **CEQA Conclusion:** This impact on water-dependent and water-enhanced recreation opportunities at 29 north- and south-of-Delta reservoirs would be less than significant because, with the exception of 30 San Luis Reservoir, the CALSIM II modeling results indicate that reservoir levels attributable to Alternative 1A (2060) operations would fall below the individual reservoir thresholds less 31 frequently than under No Action Alternative (2060). These changes in reservoir and lake elevations 32 33 would result in a less-than-significant impact on recreation opportunities and experiences at Trinity Lake, Shasta Lake, Lake Oroville, Folsom Lake, and New Melones Lake. Because there would be 34 35 fewer years in which the reservoir or lake levels fall below the recreation threshold relative to No 36 Action Alternative (2060) conditions, these impacts would be considered beneficial impacts on recreation opportunities and experiences. Operation of Alternative 1A would not substantially affect 37 38 water-dependent or water-enhanced recreation at these reservoirs. At San Luis Reservoir, the modeling indicates that reservoir levels could exceed the recreation threshold up to 6 additional 39 years under Alternative 1A operations relative to the No Action Alternative (2060) condition. This is 40 a less than 10% change and is not considered a substantial reduction in recreation opportunities or 41 experiences at this reservoir. Overall, these conditions represent improved recreation conditions 42 under operation of Alternative 1A because there would be fewer years in which end-of-September 43 reservoir levels would fall below the recreation thresholds thus indicating better boating 44

opportunities, when compared to No Action Alternative (2060) conditions. No mitigation is
 required.

## Impact REC-7: Result in Long-Term Reduction in Water-Based Recreation Opportunities as a Result of Maintenance of the Proposed Water Conveyance Facilities

5 **NEPA Effects:** Intake maintenance, such as painting, cleaning, making repairs, conducting biofouling 6 prevention, conducting corrosion prevention, and maintaining equipment could have a minor effect 7 on boat passage and navigation in the Sacramento River. Repair efforts requiring barges and divers, as well as activities to remove debris and sediment, could cause a temporary impediment to boat 8 9 movement and result in slowing of Sacramento River boat traffic in the immediate vicinity of the affected intake structure and reduce opportunities for waterskiing, wakeboarding, or tubing in the 10 immediate vicinity of the intake structures. However, boat passage and navigation on the river 11 would still be possible around any barges or other maintenance equipment and these effects would 12 be expected to be short-term (2 years or less). In addition, the areas around the proposed intake 13 locations are not usually used for waterskiing, wakeboarding, or tubing, and many miles of the 14 15 Sacramento River would still be usable for these activities during periodic maintenance events.

- 16 Maintenance of intake facilities would result in periodic temporary but not substantial adverse
- 17 effects on boat passage and water-based recreational activities. Any effects would be short-term and
- 18 intermittent. Other facility maintenance activities would occur on land and would not affect boat
- passage and navigation. Implementation of the environmental commitment to provide notification
   of construction and maintenance activities in waterways (Appendix 3B, *Environmental*
- of construction and maintenance activities in waterways (Appendix 3B, *Environmenta Commitments*) would reduce these effects. These effects are not considered adverse.
- **CEQA Conclusion:** Effects on recreation resulting from the maintenance of intake facilities would be 22 23 short-term and intermittent and would not result in significant impacts on boat passage, navigation, or water-based recreation within the vicinity of the intakes. In addition, implementation of the 24 environmental commitment to provide notification of construction and maintenance activities in 25 26 waterways (Appendix 3B, Environmental Commitments) would further minimize these effects. Intake maintenance impacts on recreation would be considered less than significant because 27 impacts, if any, on public access or public use of established recreation facilities would last for 2 28 29 years or less. Mitigation is not required.

## Impact REC-8: Result in Long-Term Reduction in Land-Based Recreation Opportunities as a Result of Maintenance of the Proposed Water Conveyance Facilities

- 32 Conveyance facility maintenance may include painting, landscaping, equipment replacement, and mechanical repairs that would be short-term and intermittent and would not affect recreation 33 opportunities. Maintenance activities for these facilities would be conducted within the individual 34 35 facility right-of-way, which does not include any recreation facilities or recreation use areas. In addition, there would be no public recreation use of the new facilities. Maintenance would not result 36 37 in any significant noise that would affect nearby recreational opportunities. Therefore, there would be no effects on recreation opportunities as a result of maintenance of the proposed water 38 39 conveyance facilities.
- *CEQA Conclusion*: Maintenance of conveyance facilities would be short-term and intermittent and
   would not result in any changes to land-based recreational opportunities. Therefore, there would be
   no impact. Mitigation is not required.

### Impact REC-9: Result in Long-Term Reduction in Fishing Opportunities as a Result of Implementing Conservation Measures 2–21

3 **NEPA Effects:** Construction, and operation and maintenance of the proposed conservation measures 4 as part of Alternative 1A could have effects related to recreational fishing that are similar in nature 5 to those discussed above for construction, and operation and maintenance of proposed water 6 conveyance facilities. Although similar in nature, the potential intensity of any effects would likely 7 be substantially lower because the nature of the activities associated with implementing the 8 conservation measures would be different—less heavy construction equipment would be required 9 and the restoration actions would be implemented over a longer time frame than CM1. Potential effects from implementation of the conservation measures would be dispersed over a larger area 10 and would generally involve substantially fewer construction and operation effects associated with 11 built facilities. Additionally, overall, the habitat restoration and enhancement conservation 12 measures would be expected to result in long-term benefits to aquatic species. Additional discussion 13 related to the individual conservation measures is provided below. 14

15 Under CM2, the Yolo Bypass would be modified to increase the frequency, duration, and magnitude of floodplain inundation. These actions would improve passage and habitat for Sacramento splittail, 16 Chinook salmon, lamprey, and possibly steelhead. The modifications, which include fish passage 17 improvements and flow management facilities, would be implemented in four phases starting with 18 plan implementation and continuing to approximately 2063. CM2 would reduce migratory delays 19 and loss of adult salmon, steelhead, and sturgeon at Fremont Weir and other structures; enhance 20 rearing habitat for Sacramento River Basin salmonids; enhance spawning and rearing habitat for 21 22 Sacramento splittail; and improve food sources for delta smelt downstream of the bypass. To achieve this, CM2 includes modifications to the Yolo Bypass that, in balance with existing uses, 23 would benefit covered fish by increasing the frequency, duration, and magnitude of floodplain 24 25 inundation and improving fish passage.

Yolo Bypass fishery enhancement would be achieved with site-specific projects to construct fish
 passage improvements and facilities to introduce and manage additional flows for seasonal
 floodplain habitat. Prior to construction for each project, the preparatory actions would include
 interagency coordination, feasibility evaluations, site or easement acquisition, modifications to
 agricultural practices, development of site-specific plans, and environmental compliance.

The YBFEP would propose a balance between uses of the Yolo Bypass such as flood protection, agriculture, endangered terrestrial species habitat, fisheries habitat, the Yolo Natural Heritage Program, and managed wetlands habitat as described in existing state and federal land management plans associated with the Yolo Bypass Wildlife Area and existing conservation easements on private land.

Noise and the physical footprint associated with CM2 physical modifications would temporarily 36 affect the quality and access of fishing opportunities in the affected areas. The maximum extent of 37 inundation in the Yolo Bypass would not increase from current conditions, but the frequency and 38 39 duration of inundation events would increase. This modification in operations would have an adverse affect on onshore fishing opportunities resulting from reduced access to the popular deeper 40 channels due to an increased floodplain footprint in the Yolo Bypass Wildlife Area. Two inundation 41 targets have been proposed, which would attempt to inundate 7,000-10,000 acres from November 42 to May, or 17,000 acres from December through February, every year for 50 years. This 43 conservation measure was designed, in part, to improve habitat for covered fish species, including 44

- 1 Chinook salmon, green and white sturgeon, and steelhead. These habitat improvement elements
- 2 would lead to increased populations of targeted fish species, which over time, could have a
- 3 beneficial effect on recreational fishing opportunities. Non-native fish populations may be reduced.
- 4 Thus, to the extent that access is available to anglers, the fishing experience for native sport species
- 5 benefiting from this measure would improve based on hypothetical higher catch rates.
- 6 Environmental commitments would be available to reduce the effects of inundation on fishing7 opportunities.
- 8 CM4 would provide for the restoration of 16,300 acres of tidal habitat (brackish emergent wetland, 9 freshwater emergent wetland, perennial aquatic, other wetland, and adjacent upland [to accommodate sea level rise]) in the near-term and up to 65,000 acres in the late long-term. The 10 11 extent of restored tidal habitat includes a contiguous habitat gradient encompassing restored 12 shallow subtidal aquatic habitat, restored tidal mudflat, restored tidal marsh plain habitat, and 13 adjoining transitional upland habitat. Areas to be restored would be modified by breaching and 14 lowering levees, constructing new or modified levees to protect adjacent areas from flooding, connecting remnant sloughs or channels to improve circulation, and modifying ground elevations to 15 reduce effects of subsidence. Tidal habitat restoration activities would lead to temporary decreases 16 in boat and onshore fishing opportunities and quality due to the physical footprint, noise, odors, and 17 other conditions created by site preparation and earthwork activities, including channel and bank 18 19 modification in restoration areas. Tidal habitat restoration could permanently disrupt existing points of fishing access, eliminating recreational opportunities. Depending on the extent of 20 21 recreational access granted to the public in new tidal habitat areas, however, this measure could 22 also support expanded opportunity for shore-based and boat fishing. This conservation measure 23 was designed, in part, to improve habitat for covered fish species, including Chinook salmon, green and white sturgeon, river and Pacific lamprey, and steelhead. CM4 would improve fish habitat which 24 25 would be expected to lead to increased populations of targeted fish species, which over time, would benefit fishing experience associated with these and other target species that benefit from restored 26 27 tidal habitat.
- Another guiding principle in the design of CM4 is the limitation of environmental conditions that favor nonnative predator fish species, including striped bass. Predator removal measures would be highly localized and would not appreciably decrease Delta-wide abundance of predatory game fish (refer to Chapter 11, *Fish and Aquatic Resources*, Section 11.3.4.2). The recreational experience associated with fishing for these species would not be expected to be substantially reduced. On balance, it is anticipated that CM4 would have a minor positive effect on the fishing experience in the Delta region.
- CM5 provides for the restoration of 1,000 acres of seasonally inundated floodplain habitat within 35 the Delta in the early long-term and up to 10,000 acres in the late long-term. Seasonally inundated 36 floodplain restoration could occur along channels in many locations in the north, east, and/or south 37 38 Delta. In most areas, setback levees would be constructed to modify the channel configuration. The most promising opportunities for large-scale restoration are in the south Delta along the San 39 Joaquin, Old, and Middle Rivers channels. While temporary earthwork and site preparation 40 measures could temporarily limit recreational access and interfere with the quality of fishing in 41 restoration areas, this measure would result in an increase in boat fishing opportunities as a result 42 43 of improvements in riparian habitat for a number of fish species and increased areas for boat navigation. Similar improvements may also exist for onshore fishing, though current points of access 44 may be eliminated following implementation of restoration activities. 45

Within the first 40 years of Plan implementation, a total of 10,000 acres of seasonally inundated
floodplain would be restored under Alternative 1A. Seasonally inundated floodplain restoration
could occur along channels in many locations in the north, east, and/or south Delta. These
restoration measures would result in a further increase in onshore and boat fishing opportunities
due to improvements in riparian habitat for fish; however, existing points of access may be modified
or disrupted.

7 CM6 would create benches on the outboard side of levees or create setback levees. Site preparation 8 and earthwork associated with the construction of these areas and potential access restrictions 9 would lead to temporary or permanent decreases in boat and onshore fishing quality and opportunities. However, CM6 was designed, in part, to improve habitat for covered fish species, 10 including Chinook salmon, sturgeon, and steelhead. CM6 would improve the fishing experience 11 12 associated with these and other target species that benefit from enhanced channel margin habitat. Another guiding principle in the design of this measure is the limitation of environmental conditions 13 14 that favor nonnative predator fish species, including striped bass. The recreational experience associated with fishing for these species would be reduced by this measure. After 20 years of 15 implementation, the BDCP would cumulatively enhance 10 miles of channel margin habitat. After 30 16 years, this measure would cumulatively enhance 20 miles of channel margin. This measure would 17 modify channel geometry and restore riparian, marsh, and mudflat habitats along existing levees. On 18 19 balance, it is anticipated that because of these habitat improvements and expected increase in targeted fish populations, this measure would make a minor improvement to the fishing experience 20 in the Delta region. 21

22 CM7 would restore 1,100 acres of riparian habitat in the first 15 years and up to 5,000 acres in the 23 late long-term. Areas chosen for implementation of this measure would be associated with 24 restoration and enhancement activities associated with CM4, CM5, and CM6. Restoration of riparian 25 habitat would support fish habitat by increasing the input of organic material and by increasing the extent of shaded riverine aquatic (SRA) cover. By year 40 of implementation, the BDCP would 26 cumulatively restore 5,000 acres of riparian habitat. While construction activities associated with 27 28 this component may temporarily or permanently restrict some access for anglers and create 29 temporary conditions less favorable for fishing activities, this measure would improve fish habitat, 30 which would be expected to result in higher populations of targeted species and lead to an enhanced fishing experience. 31

CM11 would provide beneficial effects on fishing opportunities by allowing recreation to occur on approximately 61,000 acres of lands in the BDCP reserve system, consisting of grassland, vernal pool complex, riparian, managed wetland, and aquatic natural community types (see BDCP Chapter 4, Section 4.2.3.9.2 *Recreation*). The reserve system would update one boating facility, as well as a new boat launch facility within the footprint of the North Delta diversion facilities.

- CM12 would minimize adverse effects of methylmercury on covered fish species, including white
   sturgeon and North American green sturgeon, and Sacramento splittail. This measure, if successful
   in reducing predation caused as a byproduct of methylmercury and improving fish health, would
   support an enhanced fishing experience for onshore and boat-based anglers.
- 41 CM13 would control nonnative aquatic vegetation including Brazilian waterweed, water hyacinth, 42 and other nonnative submerged and floating aquatic vegetation in BDCP tidal habitat restoration 43 areas. Site-specific conditions and the intended goal would dictate the specific method of removal.
- 44 This measure is hypothesized to reduce predation mortality on covered species (juvenile salmon,

- steelhead, and splittail) by reducing habitat for nonnative predatory fish and by increasing turbidity
   levels. Increased turbidity could also support delta and longfin smelt foraging. Control of nonnative
- 3 aquatic vegetation could also support access to additional rearing habitat for covered species, as
- well as increased food availability stemming from greater light levels for phytoplankton growth.
- 5 Operations associated with vegetation control, particularly mechanical removal, would
- 6 intermittently and temporarily affect the quality of fishing. However, this measure would increase
- 7 opportunities for onshore and boat fishing for species that are hampered by the presence of
- 8 excessive nonnative vegetation. While these activities would reduce the fishing experience related to
- 9 nonnative predatory fish, overall these efforts would not appreciably reduce Delta-wide abundances
- of predatory game fish (i.e., largemouth bass, striped bass) and populations would not be
   diminished to the extent that fishing opportunities would be adversely affected (refer to Chapter 11,
- 12 Fish and Aquatic Resources, Section 11.3.4.2).
- CM14 would maintain dissolved oxygen (DO) levels above levels that impair covered fish species in the Stockton Deep Water Ship Channel when covered species are present. The BDCP would operate and maintain an oxygen aeration facility in the Stockton Deep Water Ship Channel to increase DO concentrations. By improving conditions for covered and game fish species, this measure would increase opportunities for onshore and boat fishing activities.
- CM15 would reduce local effects of predators on covered fished species by conducting predator 18 control in areas with high predator density. Predator hot spots would be identified and control 19 methods would be adopted including the removal of predator hiding spots, modification of channel 20 geometry, targeted removal of predators, and other focused methods as dictated by site-specific 21 22 conditions and the intended outcome or goal. Preference for which hot spots to address would be 23 given to areas of high overlap with covered fish species, such as migratory routes or spawning and 24 rearing habitats. Predator control would decrease opportunities for onshore and boat fishing for 25 species targeted for removal but would improve fishing opportunities for game species benefiting 26 from reduced predation. If implementation includes a relaxation of regulations relating to bag limits or size restrictions associated with predatory species, this measure would carry a beneficial effect 27 for anglers targeting these species as well. Overall, as for other CMs targeting predator species, these 28 29 efforts would not appreciably reduce Delta-wide abundances of predatory game fish such that 30 recreational fishing would be adversely affected (refer to Chapter 11, Fish and Aquatic Resources, Section 11.3.4.2). 31
- CM16 involves nonphysical fish barriers at the junction of channels with low survival of 32 33 outmigrating juvenile salmonids to deter fish from entering these channels. Nonphysical fish barrier 34 placement locations would include the Head of Old River, the Delta Cross Channel, and Georgiana Slough, and could possibly include Turner Cut, Columbia Cut, the Delta-Mendota Canal intake, and 35 Clifton Court Forebay. Installation of these barriers could temporarily limit fishing activities by 36 creating noise and necessitating a physical footprint in existing fishing areas. This measure would 37 38 decrease opportunities for onshore and boat fishing in some channels but would support overall native fish populations, resulting in a mixed, but minimal, effect on fishing opportunities across the 39 Delta region. 40
- To address the illegal harvest of covered species across the study area, under CM17, the BDCP
  Implementation Office would contribute funds directly to the CDFW Delta-Bay Enhanced
  Enforcement Program to hire and equip additional staff to improve enforcement against poaching of
  covered species. The program currently has a 10-warden squad; the BDCP would provide funds to
  hire and equip 23 additional staff, including 17 game wardens and 6 supervisory and administrative

staff, to increase enforcement of fishing regulations. While this measure would curb illegal fishing
 activities and could result in greater regulatory burdens for law-abiding anglers as a result of
 increased inspection frequency, it would increase opportunities for a wider number of individuals
 through the enforcement of bag limits.

5 CM18 would establish new conservation propagation programs and expand the existing program for 6 delta and longfin smelt. This measure would include development of a delta and longfin smelt 7 conservation hatchery by USFWS. The specifications and operations of this facility have not been 8 developed. The final selection of a location for the facility will involve additional environmental 9 review. The location is expected to be within the study area in the vicinity of Rio Vista. The BDCP identifies potential USFWS conservation hatchery facility locations in this area (see Figure 3.4-20). 10 One site is northwest of the city limits and could be used for a supplementation production facility. 11 12 This site is not near any existing well-established recreation sites or opportunities and is approximately 1 mile from the Sacramento River such that future construction and operation 13 14 activities would not be expected to affect water-based recreation opportunities and experiences. The other site is a former Army Reserve on the west river bank, south of the city limits, that would 15 be developed as a genetic refuge and research facility. Construction at this site could affect 16 recreation activities and experiences at the Delta Marina Yacht Harbor, immediately north of the 17 site, and boating (including boat fishing) on the Sacramento River, depending on noise levels and the 18 19 degree of visual disturbances. Additional permitting and environmental documentation would be needed to implement this conservation measure once facility designs and funding are available. 20 21 Overall, implementation of CM18 would not be expected to have an adverse effect on fishing 22 opportunities because construction of the facility would be anticipated to last 2 years or less (short 23 term) and operation of the facility would not be expected to affect recreational fishing.

Under CM19, the BDCP Implementation Office would provide a mechanism for implementing
stormwater treatment measures that would result in decreased discharge of contaminants to the
Delta. These measures would be focused on urban areas and would fund local government projects
to reduce pollutant discharges in stormwater. This conservation measure is intended to reduce the
amount of pollution in stormwater runoff entering Delta waterways. These efforts would benefit
aquatic species, including sport fish populations, in the study area. There would be no adverse effect
on recreational fishing.

31 Under CM20, the BDCP Implementation Office would fund a Delta Recreational Users Invasive Species Program designed to implement actions to prevent the introduction of new aquatic invasive 32 33 species and reduce the spread of existing aquatic invasive species via recreational watercraft, 34 trailers, and other mobile recreational equipment used in aquatic environments in the study area. The program would consist of two primary elements targeting recreational boaters: education and 35 outreach, and watercraft inspection. Education and outreach printed materials and interpretive 36 displays would provide information regarding the presence and range of existing aquatic invasive 37 38 species, the various vectors of aquatic invasive species, the threat of existing aquatic invasive species spreading within the study area, and the risk of new aquatic invasive species introductions. 39 The watercraft inspection would involve development and implementation of a comprehensive 40 inspection program. This type of program involves screening interviews at the point of entry; a 41 comprehensive inspection of all high risk watercraft, trailers, and equipment identified as high-risk 42 43 during the screening interview; decontamination and/or quarantine or exclusion of watercraft, trailers, and equipment that are not clean, drained, and dry; and optional vessel certification. These 44 efforts would benefit aquatic species, including sport fish populations, in the study area. Although 45

there could be a marginal effect on the recreation experience if boaters are delayed at the boat
 launch, it is expected that there would be no adverse effect on recreational fishing.

3 Under CM21, the BDCP proponents would provide funding for actions that would minimize the 4 potential for entrainment of covered fish associated with operation of nonproject diversions and also to improve Delta ecosystem health by reducing the diversion of plankton and other nutritional 5 6 resources into nonproject diversions, thereby benefiting all covered fishes. The number and size of 7 the diversions that would be eliminated are not precisely known because the affected parcels have 8 not yet been identified and moreover, some existing diversions may be remediated before being 9 incorporated into the BDCP preserve system. Unscreened diversions may be handled through removal of individual diversions that have relatively large effects on covered fish species; 10 consolidation of multiple unscreened diversions to a single or fewer screened diversions placed in 11 12 lower quality habitat; relocation of diversions with substantial effects on covered species from high quality to lower quality habitat, in conjunction with screening; reconfiguration and screening of 13 14 individual diversions in high quality habitat to take advantage of small-scale distribution patterns and behavior of covered fish species relative to the location of individual diversions in the channel; 15 voluntary alteration of the daily and seasonal timing of diversion operation; or other methods may 16 be implemented if the technical team determines it to be appropriate. Implementation of this 17 measure would likely involve some in-water construction at some sites. These activities would be 18 19 highly localized and of short duration and would not be expected to result in adverse effects on recreational fishing in the study area. Mitigation measures and environmental commitments would 20 be available to reduce the effects of construction on recreation opportunities an experiences in the 21 22 study area.

During the implementation stage, construction activity associated with conservation measures could result in adverse effects on recreation by temporarily or permanently limiting access to fishing sites and disturbing fish habitat. However, the conservation measures are expected to result in a longterm beneficial effect on recreation by enhancing aquatic habitat and fish abundance in the study area.

**CEQA Conclusion:** CM2–CM21 in the long-term would be expected to improve fishing opportunities 28 29 by enhancing fish habitat in the Yolo Bypass; restoring tidal habitat, seasonally inundated 30 floodplains, channel margins, and riparian habitat; controlling aquatic vegetation and predators; controlling illegal harvest of covered species, and expanding boat launch facilities. During the 31 implementation stage, these measures could result in impacts on fishing opportunities by 32 33 temporarily or permanently limiting access to fishing sites and disturbing fish habitat. CM2 would 34 increase the floodplain footprint in the Yolo Bypass Wildlife Area, which would result in decreased onshore fishing opportunities. These impacts would be considered less than significant because the 35 BDCP would include environmental commitments to consult with CDFW to expand wildlife viewing, 36 angling, and hunting opportunities, as described in Recommendation DP R14 of the Delta 37 38 Plan(Appendix 3B, Environmental Commitments). CM4, CM13, and CM15 target predator fish species and although these CMs would result in highly localized reductions of predatory species, overall, 39 these measures would not result in an appreciable decrease in Delta-wide abundances of predatory 40 game fish (refer to Chapter 11, Fish and Aquatic Resources, Section 11.3.4.2). Construction of 41 facilities could have short-term impacts on the noise or visual setting and could indirectly affect 42 43 recreational fishing. The potential impact on covered and non-covered sport fish species from construction activities would be considered less than significant because the BDCP would include 44 environmental commitments to prevent water quality effects include environmental training; 45 implementation of stormwater pollution prevention plans, erosion and sediment control plans, 46

- hazardous materials management plans, and spill prevention, containment, and countermeasure 1 2 plans; disposal of spoils, and dredged material; and a barge operations plan (Appendix 3B, 3 *Environmental Commitments*). In addition, mitigation measures and environmental commitments 4 identified to reduce the effects of constructing CM1 would also be used to minimize effects of 5 construction on recreation (i.e., visual conditions, noise, transportation/access) associated with implementation of the other conservation measures. Because construction of the conservation 6 7 measure component facilities would be less intense and of shorter duration than construction of CM1 conveyance facilities, the mitigation measures and environmental commitments would reduce 8 9 the construction-related impacts on recreational fishing associated with the other conservation measures to a less-than-significant level. Further, the individual facilities or conservation elements 10 will undergo additional environmental review and permitting which will include identification of 11 site-specific measures to further protect resources. 12
- Environmental commitments that will reduce construction-related impacts on recreation include a 13 14 noise abatement plan and consultation with CDFW to expand recreational opportunities (Appendix 3B, *Environmental Commitments*; also see additional discussion under Impact REC-2 and Impact 15 REC-3, above). In addition, a number of mitigation measures will address construction-related 16 17 impacts on recreational fishing by reducing the degree of aesthetic and visual degradation at construction sites (see Chapter 17, Aesthetics and Visual Resources, Section 17.3.3.2, Mitigation 18 19 Measures AES-1a, AES-1b, AES-1c, AES-1d, AES-1e, AES-1f, AES-1g, AES-4b, and AES-4c; also see additional discussion under Impact REC-2 and Impact REC-3, above). Mitigation measures TRANS-20 1a, TRANS-1b, and TRANS-1c will address traffic and transportation safety and access conditions 21 that could affect public use of recreation areas (see additional discussion under Impact REC-2 and 22 23 Impact REC-3, above, and Chapter 19, Transportation, Section 19.3.3.2). Mitigation measures NOI-1a 24 and NOI-1b will address construction-related noise concerns (see additional discussion under 25 Impact REC-2 and Impact REC-3, above and Chapter 23, Noise, Section 23.4.3.2). Finally, should 26 construction of conservation measure facilities require pile-driving, mitigation measures to protect 27 fish and aquatic species would be implemented to reduce these impacts (see additional discussion under Impact REC-4, above and Chapter 11, Fish and Aquatic Resources, Section 11.3.4.2). 28
- In the long term, the impact on fishing opportunities would be considered beneficial because the
   conservation measures are intended to enhance aquatic habitat and fish abundance.
- 31Mitigation Measure AES-1a: Locate New Transmission Lines and Access Routes to32Minimize the Removal of Trees and Shrubs and Pruning Needed to Accommodate New33Transmission Lines and Underground Transmission Lines Where Feasible
- Please refer to Mitigation Measure AES-1a in Chapter 17, *Aesthetics and Visual Resources*,
   Alternative 1A, Impact AES-1.

### Mitigation Measure AES-1b: Install Visual Barriers between Construction Work Areas and Sensitive Receptors

Please refer to Mitigation Measure AES-1b in Chapter 17, *Aesthetics and Visual Resources*,
 Alternative 1A, Impact AES-1.

1 2	Mitigation Measure AES-1c: Develop and Implement a Spoil/Borrow and Reusable Tunnel Material Area Management Plan
3 4	Please refer to Mitigation Measure AES-1c in Chapter 17, <i>Aesthetics and Visual Resources,</i> Alternative 1A, Impact AES-1.
5	Mitigation Measure AES-1d: Restore Barge Unloading Facility Sites Once Decommissioned
6 7	Please refer to Mitigation Measure AES-1d in Chapter 17, <i>Aesthetics and Visual Resources</i> , Alternative 1A, Impact AES-1.
8 9	Mitigation Measure AES-1e: Apply Aesthetic Design Treatments to All Structures to the Extent Feasible
10 11	Please refer to Mitigation Measure AES-1e in Chapter 17, <i>Aesthetics and Visual Resources</i> , Alternative 1A, Impact AES-1.
12 13	Mitigation Measure AES-1f: Locate Concrete Batch Plants and Fuel Stations Away from Sensitive Visual Resources and Receptors and Restore Sites upon Removal of Facilities
14 15	Please refer to Mitigation Measure AES-1f in Chapter 17, <i>Aesthetics and Visual Resources,</i> Alternative 1A, Impact AES-1.
16 17	Mitigation Measure AES-1g: Implement Best Management Practices to Implement Project Landscaping Plan
18 19	Please refer to Mitigation Measure AES-1g in Chapter 17, <i>Aesthetics and Visual Resources,</i> Alternative 1A, Impact AES-1.
20 21	Mitigation Measure AES-4b: Minimize Fugitive Light from Portable Sources Used for Construction
22 23	Please refer to Mitigation Measure AES-4b in Chapter 17, <i>Aesthetics and Visual Resources</i> , Alternative 1A, Impact AES-4.
24 25	Mitigation Measure AES-4c: Install Visual Barriers along Access Routes, Where Necessary, to Prevent Light Spill from Truck Headlights toward Residences
26 27	Please refer to Mitigation Measure AES-4c in Chapter 17, <i>Aesthetics and Visual Resources,</i> Alternative 1A, Impact AES-4.
28 29	Mitigation Measure TRANS-1a: Implement Site-Specific Construction Traffic Management Plan
30 31	Please refer to Mitigation Measure TRANS-1a in Chapter 19, <i>Transportation</i> , Alternative 1A, Impact TRANS-1.
32 33	Mitigation Measure TRANS-1b: Limit Hours or Amount of Construction Activity on Congested Roadway Segments
34 35	Please refer to Mitigation Measure TRANS-1b in Chapter 19, <i>Transportation</i> , Alternative 1A, Impact TRANS-1.

1 2	Mitigation Measure TRANS-1c: Make Good Faith Efforts to Enter into Mitigation Agreements to Enhance Capacity of Congested Roadway Segments
3 4	Please refer to Mitigation Measure TRANS-1c in Chapter 19, <i>Transportation</i> , Alternative 1A, Impact TRANS-1.
5 6	Mitigation Measure NOI-1a: Employ Noise-Reducing Construction Practices during Construction
7	Please refer to Mitigation Measure NOI-1a in Chapter 23, Noise, Alternative 1A, Impact NOI-1.
8 9	Mitigation Measure NOI-1b: Prior to Construction, Initiate a Complaint/Response Tracking Program
10	Please refer to Mitigation Measure NOI-1b in Chapter 23, Noise, Alternative 1A, Impact NOI-1.
11 12	Mitigation Measure AQUA-1a: Minimize the Use of Impact Pile Driving to Address Effects of Pile Driving and Other Construction-Related Underwater Noise
13 14	Please refer to Mitigation Measure AQUA-1a in Chapter 11, <i>Fish and Aquatic Resources</i> , Alternative 1A, Impact AQUA-1.
15 16	Mitigation Measure AQUA-1b: Use an Attenuation Device to Reduce Effects of Pile Driving and Other Construction-Related Underwater Noise
17 18	Please refer to Mitigation Measure AQUA-1b in Chapter 11, <i>Fish and Aquatic Resources,</i> Alternative 1A, Impact AQUA-1.
19 20	Impact REC-10: Result in Long-Term Reduction in Boating-Related Recreation Opportunities as a Result of Implementing Conservation Measures 2–21
21 22 23 24 25 26 27	<b>NEPA Effects:</b> This assessment evaluates BDCP conservation measures related to habitat restoration and enhancement efforts and those designed to reduce other stressors, describing their potential effects on boating recreation in the study area. Because the details surrounding the location and implementation of many of these measures are under development, these topics are addressed at a programmatic level. CM17, Illegal Harvest Reduction, is an enforcement funding measure; CM19, Urban Stormwater Treatment, would reduce pollutant discharges in stormwater—these measures would not affect recreational boating opportunities and are not discussed in this analysis.
28 29 30 31 32 33 34 35 36 37	Under CM2, the Yolo Bypass would be modified to increase the frequency, duration, and magnitude of floodplain inundation. These actions would improve passage and habitat for Sacramento splittail, Chinook salmon, lamprey, and possibly steelhead. The modifications, which include fish passage improvements and flow management facilities, would be implemented in four phases starting with plan implementation and continuing to approximately 2063. Boats are not allowed in the Yolo Bypass Wildlife Area, so construction activities associated with the physical modifications for this measure would not affect boating opportunities. The maximum extent of inundation in the Yolo Bypass would not increase from current conditions, but the frequency and duration of inundation events would increase. This measure would not affect opportunities for boating-related activities as a result of longer inundation periods.

- CM4 provides for the restoration of 16,300 acres of tidal habitat (brackish emergent wetland, 1 2 freshwater emergent wetland, perennial aquatic, other wetland, and adjacent upland [to 3 accommodate sea level rise]) in the near-term and up to 65,000 acres in the late long-term. In the 4 early long-term, BDCP implementation would provide for the cumulative restoration of 25,975 acres of freshwater and brackish tidal habitat in the BDCP ROAs under all the action alternatives. In the 5 6 late long-term, a cumulative 65,000 acres of freshwater and brackish tidal habitat throughout the 7 ROAs would be restored. The extent of restored tidal habitat includes a contiguous habitat gradient encompassing restored shallow subtidal aquatic habitat, restored tidal mudflat, restored tidal marsh 8 9 plain habitat, and adjoining transitional upland habitat. Areas to be restored would be modified by breaching and lowering levees, constructing new or modified levees to protect adjacent areas from 10 flooding, connecting remnant sloughs or channels to improve circulation, and modifying ground 11 elevations to reduce effects of subsidence. CM4 would lead to temporary decreases in boat-related 12 13 recreation opportunities as a result of noise and other conditions associated with channel and bank 14 modification activities in restoration areas. Following completion of restoration, CM4 would support 15 expanded opportunities for boating in reconnected and dredged sloughs.
- CM5 provides for restoration of 1,000 acres of seasonally inundated floodplain habitat within the 16 17 Delta in the early long-term and up to 10,000 acres in the late long-term. Seasonally inundated floodplain restoration could occur along channels in many locations in the north, east, and/or south 18 19 Delta. In most areas, setback levees would be constructed to modify the channel configuration. The most promising opportunities for large-scale restoration are in the south Delta along the San 20 Joaquin, Old, and Middle Rivers channels. These locations offer benefits to covered fish species, 21 22 practicability considerations, and compatibility with potential flood management projects. While 23 site preparation and earthwork activities associated with restoration may temporarily limit some 24 boating access and lead to degraded conditions resulting from noise, odors, or visual effects, CM5 25 would result in an increase in boat-related recreation opportunities as a result of the seasonal 26 expansion of navigable areas.
- Channel margin habitat enhancement would modify channel geometry and restore riparian, marsh, 27 28 and mudflat habitats along existing levees. At least 5 miles of habitat would be enhanced within the 29 first 10 years and up to 20 miles after 30 years. CM6 would create benches on the outboard side of 30 levees or create setback levees. Construction effects including noise, odors, and deteriorated visual conditions would temporarily alter the quality of the boating experience in enhancement areas. 31 32 Where construction and completion of new benches would extend into existing waterways, navigable areas would be slightly reduced, which would permanently affect boating-related 33 34 recreation. However, in cases where setback levees are constructed and channels are expanded, 35 there would be a slight increase in boating opportunities.
- CM11 would provide beneficial effects on boating opportunities by allowing recreation to occur on approximately 61,000 acres of lands in the BDCP reserve system, consisting of grassland, vernal pool complex, riparian, managed wetland, and aquatic natural community types (see BDCP Chapter 4, Section 4.2.3.9.2 *Recreation*). The reserve system would update one boating facility, as well as a new boat launch facility within the footprint of the North Delta diversion facilities, which would increase opportunities for boating within the study area.
- 42 CM13 would control nonnative aquatic vegetation including Brazilian waterweed, water hyacinth, 43 and other nonnative submerged and floating aquatic vegetation in BDCP tidal habitat restoration
- 44 areas. While aquatic vegetation removal operations could temporarily restrict or obstruct

- navigation and reduce the quality of boating, overall the measure would increase boat passage and 1 2 navigation and would improve the boating experience.
- 3 Under CM16, nonphysical fish barriers, such as sound, air or light barriers, would be placed at the 4 head of Old River, the Delta Cross Channel, and Georgiana Slough and could possibly include Turner Cut, Columbia Cut, the Delta-Mendota Canal intake, and Clifton Court Forebay. Depending on their 5 6 design, the construction and operation of these barriers could constrict boat passage or necessitate 7 lower speed limits, diminishing the boating experience around the barriers.
- 8 Implementing the conservation measures could result in an adverse effect on recreation by limiting 9 boating by reducing the extent of navigable waterways available to boaters. Once implemented, the conservation measures could provide beneficial effects to recreation by expanding the extent of 10 navigable waterways available to boaters, improving and expanding boat launch facilities, and 11 12 removing nonnative vegetation that restricts or obstructs navigation.
- CM18 would establish new conservation propagation programs and expand the existing program for 13 delta and longfin smelt. This measure would include development of a delta and longfin smelt 14 15 conservation hatchery by USFWS. The specifications and operations of this facility have not been developed. The final selection of a location for the facility will involve additional environmental 16 review. The location is expected to be within the study area in the vicinity of Rio Vista. The BDCP 17 identifies potential USFWS conservation hatchery facility locations in this area (see Figure 3.4-20). 18 19 One site is northwest of the city limits and could be used for a supplementation production facility. 20 This site is not near any existing well-established recreation sites or opportunities and is 21 approximately 1 mile from the Sacramento River such that future construction and operation activities would not be expected to affect water-based recreation opportunities and experiences. 22 The other site is a former Army Reserve on the west river bank, south of the city limits, that would 23 be developed as a genetic refuge and research facility. Construction at this site could affect 24 25 recreation activities and experiences at the Delta Marina Yacht Harbor, immediately north of the site, and boating on the Sacramento River, depending on noise levels and the degree of visual 26 disturbances. Overall, implementation of CM18 would not be expected to have an adverse effect on 27 recreational boating opportunities because construction of the facility would be anticipated to last 2 28 29 years or less (short term) and operation of the facility would not be expected to affect recreational 30 boating.
- 31 Under CM20, the BDCP Implementation Office would fund a Delta Recreational Users Invasive Species Program designed to implement actions to prevent the introduction of new aquatic invasive 32 33 species and reduce the spread of existing aquatic invasive species via recreational watercraft, trailers, and other mobile recreational equipment used in aquatic environments in the study area. 34 35 The program would consist of two primary elements targeting recreational boaters: education and outreach, and watercraft inspection. Education and outreach printed materials and interpretive 36 displays would provide information regarding the presence and range of existing aquatic invasive 37 species, the various vectors of aquatic invasive species, the threat of existing aquatic invasive 38 species spreading within the study area, and the risk of new aquatic invasive species introductions. 39 The watercraft inspection would involve development and implementation of a comprehensive 40 inspection program. This type of program involves screening interviews at the point of entry; a 41 comprehensive inspection of all high risk watercraft, trailers, and equipment identified as high-risk 42 during the screening interview; decontamination and/or quarantine or exclusion of watercraft, 43 44
- trailers, and equipment that are not clean, drained, and dry; and optional vessel certification.

Although there could be a marginal effect on the recreation experience if boaters are delayed at the
 boat launch, it is expected that there would be no adverse effect on recreational boating.

3 Under CM21, the BDCP proponents would provide funding for actions that would minimize the 4 potential for entrainment of covered fish associated with operation of nonproject diversions and 5 also to improve Delta ecosystem health by reducing the diversion of plankton and other nutritional 6 resources into nonproject diversions, thereby benefiting all covered fishes. The number and size of 7 the diversions that would be eliminated are not precisely known because the affected parcels have 8 not yet been identified and moreover, some existing diversions may be remediated before being 9 incorporated into the BDCP preserve system. Unscreened diversions may be handled through removal of individual diversions that have relatively large effects on covered fish species; 10 11 consolidation of multiple unscreened diversions to a single or fewer screened diversions placed in lower quality habitat; relocation of diversions with substantial effects on covered species from high 12 quality to lower quality habitat, in conjunction with screening; reconfiguration and screening of 13 14 individual diversions in high quality habitat to take advantage of small-scale distribution patterns and behavior of covered fish species relative to the location of individual diversions in the channel; 15 voluntary alteration of the daily and seasonal timing of diversion operation; or other methods may 16 17 be implemented if the technical team determines it to be appropriate. Implementation of this measure would likely involve some in-water construction at some sites. These activities would be 18 19 highly localized and of short duration and would not result in adverse effects on recreational boating in the study area. 20

21 **CEQA** Conclusion: Channel modification and other activities associated with implementation of 22 some habitat restoration and enhancement measures and other conservation measures would limit 23 some opportunities for boating and boating-related recreation by reducing the extent of navigable 24 water available to boaters. Temporary effects would also stem from construction, which may limit 25 boat access, speeds, or create excess noise, odors, or unattractive visual scenes during periods of 26 implementation. However, BDCP conservation measures would also lead to an enhanced boating experience by expanding the extent of navigable waterways available to boaters, improving and 27 28 expanding boat launch facilities, and removing nonnative vegetation that restricts or obstructs 29 navigation.

Because these measures would not be anticipated to result in a substantial long-term disruption of
 boating activities, this impact is considered less-than-significant for the conservation measures, with
 the exception of CM18, discussed further below.

33 Under CM18, construction of a genetic refuge and research facility at the former Army Reserve near the Delta Marina Yacht Harbor could result in construction-related impacts on boaters at this site. 34 35 The BDCP proponents would implement environmental commitments to include a noise abatement 36 plan (Appendix 3B, Environmental Commitments; also see additional discussion under Impact REC-2 and Impact REC-3, above) to lessen these impacts. In addition, a number of mitigation measures 37 address construction-related impacts on recreational boating by reducing the degree of aesthetic 38 39 and visual degradation at the construction site (see Chapter 17, Aesthetics and Visual Resources, Section 17.3.3.2, Mitigation Measures AES-1a, AES-1b, AES-1c, AES-1d, AES-1e, AES-1f, AES-1g, AES-40 4b, and AES-4c; also see additional discussion under Impact REC-2 and Impact REC-3, above). 41 Mitigation measures TRANS-1a, TRANS-1b, and TRANS-1c will address traffic and transportation 42 43 safety and access conditions of the marina (see additional discussion under Impact REC-2 and Impact REC-3, above, and Chapter 19, Transportation, Section 19.3.3.2). Mitigation measures NOI-1a 44 and NOI-1b will address construction-related noise concerns (see additional discussion under 45

Impact REC-2 and Impact REC-3, above and Chapter 23, *Noise*, Section 23.4.3.2). Implementation of
 these measures, as determined applicable to construction of this facility under future site-specific
 environmental review, would reduce impacts on recreational boating to less-than-significant. No

4 additional mitigation would be required.

5 6 7	Mitigation Measure AES-1a: Locate New Transmission Lines and Access Routes to Minimize the Removal of Trees and Shrubs and Pruning Needed to Accommodate New Transmission Lines and Underground Transmission Lines Where Feasible
, 8 9	Please refer to Mitigation Measure AES-1a in Chapter 17, <i>Aesthetics and Visual Resources</i> , Alternative 1A, Impact AES-1.
10 11	Mitigation Measure AES-1b: Install Visual Barriers between Construction Work Areas and Sensitive Receptors
12 13	Please refer to Mitigation Measure AES-1b in Chapter 17, <i>Aesthetics and Visual Resources,</i> Alternative 1A, Impact AES-1.
14 15	Mitigation Measure AES-1c: Develop and Implement a Spoil/Borrow and Reusable Tunnel Material Area Management Plan
16 17	Please refer to Mitigation Measure AES-1c in Chapter 17, <i>Aesthetics and Visual Resources</i> , Alternative 1A, Impact AES-1.
18	Mitigation Measure AES-1d: Restore Barge Unloading Facility Sites Once Decommissioned
19 20	Please refer to Mitigation Measure AES-1d in Chapter 17, <i>Aesthetics and Visual Resources,</i> Alternative 1A, Impact AES-1.
21 22	Mitigation Measure AES-1e: Apply Aesthetic Design Treatments to All Structures to the Extent Feasible
23 24	Please refer to Mitigation Measure AES-1e in Chapter 17, <i>Aesthetics and Visual Resources</i> , Alternative 1A, Impact AES-1.
25 26	Mitigation Measure AES-1f: Locate Concrete Batch Plants and Fuel Stations Away from Sensitive Visual Resources and Receptors and Restore Sites upon Removal of Facilities
27 28	Please refer to Mitigation Measure AES-1f in Chapter 17, <i>Aesthetics and Visual Resources</i> , Alternative 1A, Impact AES-1.
29 30	Mitigation Measure AES-1g: Implement Best Management Practices to Implement Project Landscaping Plan
31 32	Please refer to Mitigation Measure AES-1g in Chapter 17, <i>Aesthetics and Visual Resources,</i> Alternative 1A, Impact AES-1.
33 34	Mitigation Measure AES-4b: Minimize Fugitive Light from Portable Sources Used for Construction
35 36	Please refer to Mitigation Measure AES-4b in Chapter 17, <i>Aesthetics and Visual Resources,</i> Alternative 1A, Impact AES-4.

1 2	Mitigation Measure AES-4c: Install Visual Barriers along Access Routes, Where Necessary, to Prevent Light Spill from Truck Headlights toward Residences
3 4	Please refer to Mitigation Measure AES-4c in Chapter 17, <i>Aesthetics and Visual Resources</i> , Alternative 1A, Impact AES-4.
5 6	Mitigation Measure TRANS-1a: Implement Site-Specific Construction Traffic Management Plan
7 8	Please refer to Mitigation Measure TRANS-1a in Chapter 19, <i>Transportation</i> , Alternative 1A, Impact TRANS-1.
9 10	Mitigation Measure TRANS-1b: Limit Hours or Amount of Construction Activity on Congested Roadway Segments
11 12	Please refer to Mitigation Measure TRANS-1b in Chapter 19, <i>Transportation</i> , Alternative 1A, Impact TRANS-1.
13 14	Mitigation Measure TRANS-1c: Make Good Faith Efforts to Enter into Mitigation Agreements to Enhance Capacity of Congested Roadway Segments
15 16	Please refer to Mitigation Measure TRANS-1c in Chapter 19, <i>Transportation</i> , Alternative 1A, Impact TRANS-1.
17 18	Mitigation Measure NOI-1a: Employ Noise-Reducing Construction Practices during Construction
19	Please refer to Mitigation Measure NOI-1a in Chapter 23, Noise, Alternative 1A, Impact NOI-1.
20 21	Mitigation Measure NOI-1b: Prior to Construction, Initiate a Complaint/Response Tracking Program
22	Please refer to Mitigation Measure NOI-1b in Chapter 23, Noise, Alternative 1A, Impact NOI-1.
23 24	Impact REC-11: Result in Long-Term Reduction in Upland Recreational Opportunities as a Result of Implementing Conservation Measures 2–21
25 26 27 28 29 30 31 32 33 34 35 36 37 20	<ul> <li>NEPA Effects: This section considers upland recreational activities and potential effects from BDCP conservation measures geared toward the restoration and enhancement of habitat and the reduction of stressors on covered species. The activities under consideration include hunting, hiking, walking, wildlife viewing, botanical viewing, nature photography, picnicking, and sightseeing. The specific location and implementation activities associated with these measures are pending; thus, these topics are addressed at a programmatic level. Future guidelines governing the level of recreational access allowed in restored habitat areas would influence the severity of the BDCP's effects on these activities. CM17–CM21 involve enforcement, management, or other individual, localized project components that would not affect upland recreation opportunities. CM17 is an enforcement funding mechanism and would not result in a physical change to upland areas; construction under CM18, CM19, or CM21 would not affect existing upland recreation areas; and CM20 is an enforcement action primarily located at boat launches and would not affect upland recreation areas and related opportunities. These measures are not discussed further in this analysis.</li> </ul>
38	analysis.

1 Under CM2, the Yolo Bypass would be modified to increase the frequency, duration, and magnitude 2 of floodplain inundation. These actions would improve passage and habitat for Sacramento splittail, 3 Chinook salmon, lamprey, and possibly steelhead. The modifications, which include fish passage 4 improvements and flow management facilities, would be implemented in four phases starting with plan implementation and continuing to approximately 2063. The maximum extent of inundation in 5 6 the Yolo Bypass would not increase from current conditions, but the frequency and duration of 7 inundation events would increase. The Yolo Bypass Wildlife Area provides opportunities for upland recreational activities, including waterfowl and upland game bird hunting, hiking and walking, 8 9 wildlife viewing, botanical viewing, and nature photography. Changes to flood management in the Yolo Bypass have the potential to result in effects on waterfowl and other recreation uses, including 10 recreational hunting, in this area (Ducks Unlimited 2012). Because the wildlife area closes during 11 periods of inundation, this measure would decrease opportunities for these activities as a result of 12 13 the longer inundation periods in the Yolo Bypass. Under Existing Conditions, flood-related 14 conditions contribute to Yolo Bypass hunting area closures lasting for up to 2 weeks (14 days) out of the 100-day hunting season. Removal of berms and levees could also decrease recreational access in 15 the Yolo Bypass. Construction activities would also temporarily affect the quality of activities by 16 introducing noise, odors, and unattractive visual scenes into the recreational environment. Longer 17 inundation events would reduce wetland-dependent wildlife species access to food and could result 18 19 in impacts to upland game birds and failure of nesting birds during spring events. This may decrease 20 hunting and wildlife viewing experiences. Winter flood water levels under CM2 could be deeper than Existing Conditions, waterfowl species (e.g., dabbling duck) that prefer a shallower flooded 21 22 seasonal wetland area could experience reduced foraging habitat. Another factor that could affect waterfowl populations and related waterfowl hunting and bird watching would be spring seed 23 24 production loss and related decrease of food resources for these populations (Ducks Unlimited 2012). Hunting in the Yolo Bypass is most common in the lower elevation portions of the property: 25 26 thus, low levels of flooding would impact blind areas and free roam areas and reduce hunting 27 opportunities. Two inundation targets have been proposed for CM2, which would attempt to 28 inundate 7,000-10,000 acres from November to May, or 17,000 acres from December through 29 February, every year for 50 years, which could have potential effects on waterfowl and associated recreational opportunities. The hunting season for waterfowl lasts from late October through 30 January, so some months would not be affected by inundation. However, CM2 would still have an 31 32 adverse effect on upland recreational opportunities. BDCP proponents and agencies will work with CDFW to provide alternate public hunting opportunities and access and address additional 33 34 management costs resulting from increased inundation of the Yolo Wildlife Area resulting from 35 CM2. Additionally, environmental commitments are available to reduce the effects of inundation on upland recreational opportunities. 36

CM3 provides the mechanism and guidance for land acquisition and establishment of a system of 37 38 conservation lands in the study area necessary to meet BDCP natural community and species habitat protection objectives. This system of conservation lands would be built over the implementation 39 40 term of the BDCP to protect and enhance areas of existing natural communities and covered species habitat, protect and maintain selected plant species with very limited distributions, provide sites 41 42 suitable for restoration of natural communities and covered species habitat, and provide habitat connectivity among the various BDCP conservation land units in the system. This measure includes 43 8,000 acres of grassland habitat, 600 additional acres vernal pool complex, 150 acres of alkali 44 45 seasonal wetland complex and 46,905 acres of agricultural habitats (cultivated lands) all protected under CM3; tidal habitat restored under CM4; valley/foothill riparian habitat restored under CM7; 46 vernal pool complex restored to achieve no net loss under CM9; and nontidal freshwater perennial 47

- 1 emergent wetland and nontidal perennial aquatic habitat restored under CM10. Depending on the
- 2 acquisition strategy implemented through this measure, recreational access for upland activities
- 3 could be expanded or diminished. Mechanisms that permit public access would increase
- 4 opportunities related to upland hunting, hiking, walking, wildlife viewing, botanical viewing, nature
- 5 photography, picnicking, and sightseeing. Alternatively, acquisition that would exclude public
- 6 recreational use would decrease opportunities for these activities.

7 CM4 provides for restoration of 16,300 acres of tidal habitat (brackish emergent wetland, 8 freshwater emergent wetland, perennial aquatic, other wetland, and adjacent upland [to 9 accommodate sea level rise]) in the near-term and up to 65,000 acres in the late long-term. In the late long-term, BDCP implementation would provide for the cumulative restoration of 65,000 acres 10 of freshwater and brackish tidal habitat in the BDCP ROAs under Alternative 1A. The extent of 11 12 restored tidal habitat includes shallow subtidal aquatic habitat, restored tidal mudflat, restored tidal 13 marsh plain habitat, and adjoining transitional upland habitat. Areas to be restored would be 14 modified by breaching and lowering levees, constructing new or modified levees to protect adjacent areas from flooding, connecting remnant sloughs or channels to improve circulation, and modifying 15 ground elevations to reduce effects of subsidence. Site preparation and earthwork associated with 16 this restoration could result in temporary closure to recreational areas and excess noise, decreasing 17 recreational quality. Additionally, some upland areas would be converted to tidal habitat as part of 18 19 this measure, limiting access for upland recreation activities including upland hiking and walking, camping, picnicking, and nature viewing and photography. However, because transitional upland 20 habitat adjoining tidal areas would also be restored, this could also create new opportunities. 21 22 Furthermore, restoration actions adjacent to existing recreational areas could enhance the quality of 23 the experience in these areas.

24 CM5 provides for the restoration of 1,000 acres of seasonally inundated floodplain habitat within 25 the Delta in the early long-term and up to 10,000 acres in the late long-term. Seasonally inundated 26 floodplain restoration could occur along channels in many locations in the north, east, and/or south Delta. In most areas, setback levees would be constructed to modify the channel configuration. The 27 28 most promising opportunities for large-scale restoration are in the south Delta along the San 29 Joaquin, Old, and Middle River channels; these locations offer benefits to covered fish species, 30 practicability considerations, and compatibility with potential flood management projects. Levee removal and construction would temporarily limit access, while increased inundation of formerly 31 upland areas would temporarily and permanently limit access, diminishing opportunities for a 32 range of upland recreational activities including upland hiking, walking, camping, picnicking, upland 33 game hunting, sightseeing, wildlife and botanical viewing, and nature photography. Noise, odors, 34 35 and visual degradation from construction would also temporarily affect upland recreational quality. 36 However, restoration under this measure would provide additional on-water waterfowl hunting 37 opportunities and improve the quality of recreational experiences in existing and adjacent 38 recreation areas.

39 Channel margin habitat enhancement would modify channel geometry and restore riparian, marsh, and mudflat habitats along existing levees. Under CM6 at least 5 miles of habitat would be enhanced 40 within the first 10 years and up to 20 miles after 30 years. At least 5 of the 20 miles of channel 41 margin enhancement would take place along the Sacramento River and at least 5 miles would be 42 43 along the San Joaquin River. The remaining 10 miles would be distributed among other fish migration channels. Earthwork and site preparation associated with habitat enhancement may limit 44 access to existing upland recreational areas and degrade the recreational experience. This measure 45 would create benches on the outboard side of levees or create setback levees. Where setback levees 46

- and associated enhancement activities close access to existing upland areas, associated recreational
   opportunities such as wildlife viewing and hiking would be reduced. Where habitat enhancement
   creates new upland areas accessible to recreationists, the opportunities for upland activities would
   improve. In either case, habitat enhancements would improve the experience of wildlife-dependent
   upland recreational activities from existing, adjacent recreation areas.
- CM7 would restore 1,100 acres of riparian habitat in the first 15 years and up to 5,000 acres in the 6 7 late long-term. Areas chosen for implementation of this measure would be associated with 8 restoration and enhancement activities associated with CM4, CM5, and CM6. By year 40 of 9 implementation, the BDCP would cumulatively restore 5,000 acres of riparian habitat. Restoration of riparian habitat would support fish habitat by increasing the input of organic material and by 10 11 increasing the extent of shaded riverine aquatic cover. While construction activities and access 12 restrictions associated with this component may temporarily or permanently reduce opportunities 13 for or quality of upland recreational activities, this measure would restore riparian habitat, which would support increased opportunities and improved quality of upland game hunting, wildlife 14 viewing, botanical viewing, nature photography, hiking, walking, picnicking, and sightseeing. 15
- Under CM8, 2,000 acres of grassland within CZ 1, CZ 8, and CZ 11 would be restored. Restoration 16 activities for this measure would be associated with tidal habitat restoration under CM4 and 17 18 agricultural land protection under CM3. Anticipated actions to restore grassland habitat, as appropriate to site-specific conditions, would include, but not be limited to, acquiring lands, in fee 19 title or through conservation easements, with site characteristics that support restoration of high-20 21 value grassland, restoring grassland by sowing native species using a variety of techniques, and 22 potentially restoring grazing grassland habitat to modify its vegetation. While earthwork and site 23 preparation of these areas could temporarily degrade recreational access and quality by introducing 24 noise and odors into the setting, restoration of grassland communities would increase opportunities 25 for upland hunting, wildlife viewing, botanical viewing, and nature photography due to 26 improvements to wildlife and native plant habitats. Restoration of natural areas under this measure would also increase opportunities for upland hiking, walking, picnicking, and sightseeing. 27
- Under CM9, vernal pool complex in CZ 1, CZ 8, and CZ 11 would be restored to achieve no net loss of 28 29 this habitat type associated with BDCP covered activities. Anticipated actions to restore vernal pool 30 complex habitat include acquiring lands, in fee-title or through conservation easement, suitable for restoration of vernal pool complex habitat; restoring remnant natural vernal pool and swale 31 topography; restoring and maintaining natural hydrology; restoring and maintaining natural salt 32 33 and suspended clay concentrations in vernal pool water; significantly reducing or preventing the 34 deposition of substances that increase the fertility of the habitat; controlling the cover of invasive nonnative plant species; adjusting livestock grazing regimes in vernal pool complexes; preventing 35 the introduction of invasive species; and hand collecting seed and vernal pool invertebrates from the 36 vicinity of the vernal pools to be restored as a source for establishment of native species. Activities 37 38 associated with the implementation of this measure could temporarily limit access to existing recreational opportunities and create noise, detracting from the experience; however, restoration of 39 vernal pool complexes is anticipated to modestly increase opportunities for upland recreation 40 including wildlife viewing, botanical viewing, and nature photography. 41
- Under CM10, 1,200 acres of nontidal freshwater marsh within CZ 2 and CZ 4 and/or CZ 5 would be
  restored by year 40. CM10 actions would be phased with 400 acres restored by year 10, 600 by year
  20 and the cumulative total of 1,200 acres restored by year 40. Restoration of nontidal freshwater
  emergent wetland and nontidal perennial aquatic natural communities would provide habitat for

- 1 giant garter snake, western pond turtle, and other native wildlife and plant species characteristic of
- 2 this habitat. Restored nontidal wetlands would also be designed and managed to support other
- 3 native wildlife functions including waterfowl foraging, resting, and brood habitat and shorebird
- 4 foraging and roosting habitat. Restored habitat would include preserved transitional upland habitat
- 5 to provide upland habitat for giant garter snakes and western pond turtles and nesting habitat for
- waterfowl. While construction activities and access restrictions associated with this measure may
   reduce some upland recreational opportunities and create temporary construction effects from
- activities producing noise or odors, improvements in wildlife and native plant habitats associated
- 9 with the measure would increase the quality of upland hunting, wildlife viewing, botanical viewing,
- and nature photography in and adjacent to restored areas.
- Implementation of CM11 would provide beneficial effects on recreation opportunities by allowing 11 12 recreation to occur on approximately 61,000 acres of lands in the BDCP reserve system, consisting of grassland, vernal pool complex, riparian, managed wetland, and aquatic natural community types 13 (see BDCP Chapter 4, Section 4.2.3.9.2 *Recreation*). The reserve system would comprise more than 14 170 miles of trail (25 of which would be new), 4 picnic areas, 15 new trailhead facilities and one 15 updated boating facility, as well as a new boat launch facility within the footprint of the North Delta 16 17 diversion facilities. This measure is expected to increase upland recreational opportunities by permitting hiking, wildlife viewing, docent-led wildlife and botanical tours, bicycling, and equestrian 18 use, as well as a potential for limited hunting opportunities. 19
- Implementing the conservation measures could result in an adverse effect on recreation
   opportunities by reducing the extent of upland recreation sites and activities available to hiking,
   nature photography, or other similar activity. However, implementation of the measures would also
   restore or enhance new potential sites for upland recreation thereby improving the quality of
   recreational opportunities.
- 25 **CEQA** Conclusion: Site preparation and earthwork activities associated with a number of conservation measures would temporarily limit opportunities for upland recreational activities 26 where they occur in or near existing recreational areas. Noise, odors, and visual effects of 27 28 construction activities would also temporarily compromise the quality of upland recreation in and 29 around these areas. Additionally, it is possible that current areas of upland recreation would be 30 converted to wetland or other landforms poorly suited to hiking, nature photography, or other activities. These impacts on upland recreational opportunities would be considered less than 31 significant because the BDCP would include environmental commitments that would require BDCP 32 33 proponents to consult with CDFW to expand wildlife viewing, and hunting opportunities at the Yolo Wildlife Area and other locations, as described in Recommendation DP R14 of the Delta Plan 34 (Appendix 3B, Environmental Commitments). Near-term implementation would also restore or 35 enhance new potential sites for upland recreation and the measure would improve the quality of 36 existing recreational opportunities adjacent to areas modified by the conservation measures. These 37 38 measures would not be anticipated to result in a substantial long-term disruption of upland 39 recreational activities; thus, this impact is considered less than significant.

### 40 Impact REC-12: Compatibility of the Proposed Water Conveyance Facilities and Other

- 41 Conservation Measures with Federal, State, or Local Plans, Policies, or Regulations
   42 Addressing Recreation Resources
- *NEPA Effects:* Constructing the proposed water conveyance facilities (CM1) and implementing CM2–
   CM21 could result in the potential for incompatibilities with plans and policies related to protecting

recreation resources of the Delta. A number of plans and policies that coincide with the study area 1 2 provide guidance for recreation resource issues as overviewed in Section 17.2, Regulatory Setting. 3 This overview of plan and policy compatibility evaluates whether Alternative 1A is compatible or 4 incompatible with such enactments, rather than whether impacts are adverse or not adverse or significant or less than significant. If the incompatibility relates to an applicable plan, policy, or 5 regulation adopted to avoid or mitigate recreation effects, then an incompatibility might be 6 7 indicative of a related significant or adverse effect under CEQA and NEPA, respectively. Such physical effects of Alternative 1A on recreation resources is addressed in Impacts REC-1 through 8 9 REC-11, and in other chapters such as Chapter 23, Noise, Section 23.4.3.2, and Chapter 17, Aesthetics and Visual Resources, Section 17.3.3.2. The following is a summary of compatibility evaluations 10 related to recreation resources for plans and policies relevant to the BDCP. 11

- The New Melones Lake Area Final Resource Management Plan, Management Guide for the Shasta 12 • and Trinity Units of the Whiskeytown-Shasta-Trinity National Recreation Area, General 13 Management Plan for the Whiskeytown Unit of the Whiskeytown-Shasta-Trinity National 14 Recreation Area, Folsom Lake State Recreation Area General Plan, Lake Oroville State Recreation 15 16 Area Resource Management Plan and General Development Plan, and San Luis Reservoir State 17 Recreation Area General Development Plan all have policies or goals to protect the recreation 18 resources and promote a range of opportunities to visitors to these areas. Construction and 19 operation of the proposed water conveyance facilities and other conservation measures would not affect recreation opportunities in these areas and would be compatible with these plans. 20
- 21 The Johnston-Baker-Andal-Boatwright Delta Protection Act of 1992 (Delta Protection Act), Delta 22 Protection Commission Land Use and Resource Management Plan for the Primary Zone of the Delta, Delta Plan, and Brannan Island and Franks Tract State Recreation Areas General Plan are 23 all focused on the protection of resources, including recreation resources, within the Delta. 24 25 These plans have policies, objectives, or goals intended to protect and enhance existing recreation and encourage development of new local and regional opportunities. Constructing 26 the proposed conveyance facilities would result in long term disruption to existing established 27 recreation areas in the study area and change the nature of the recreation setting. The proposed 28 water conveyance elements could be considered incompatible with measures to protect existing 29 30 recreation opportunities in the study area.
- The Delta Protection Act, the Delta Protection Commission's *Great California Delta Trail System*, and the Great California Delta Trail *Blueprint Report for Contra Costa and Solano Counties* all promote development of a regional trail system providing a continuous regional recreational corridor to provide bikeways and hiking trails. The BDCP proponents would work with these regional and local efforts to design proposed restoration areas to be compatible with and complement the goals of creating a regional trail network and where feasible to adapt restoration proposals to incorporate recreational amenities and opportunities in these areas.
- 38 Regional plans and those geared toward the management of specific areas, including the Stone 39 Lakes National Wildlife Refuge CCP, Cosumnes River Preserve Management Plan, Brannan Island and Franks Tract State Recreation Areas General Plan, Yolo Bypass Wildlife Area Land 40 41 Management Plan, the Yolo County General Plan, Lower Sherman Island Wildlife Area Land Management Plan, San Francisco Bay Plan, Suisun Marsh Protection Plan, and Solano County 42 General Plan Suisun Marsh Policy Addendum are primarily designed to preserve and enhance the 43 natural resource and recreation qualities of these areas. Implementing the BDCP alternatives 44 may create disruptions related to facility and restoration improvements. Proposed restoration 45 areas in the Yolo Bypass, on Sherman Island, and in Suisun Marsh would be designed to be 46

- compatible with and complement the current management direction for these areas and would
   be required to adapt restoration proposals to meet current policy established for managing
   these areas.
- The BDCP would be constructed and operate in compliance with regulations related to boat
   navigation jurisdiction, rules, and regulations enforced by local, state (including the California
   Department of Boating and Waterways), and federal (including the U.S. Coast Guard) boating
   law enforcement. The alternative would be compatible with California State Land Commission
   regulations related to recreational piers or marinas.
- EBRPD parks within the study area include Browns Island, Antioch/Oakley, and Big Break Parks
   (East Bay Regional Park District 2012b). Recreation at these parks would not be affected by this
   alternative.
- 12 Alternative 1A would result in the construction of permanent and temporary features associated with the proposed water conveyance facility across land governed by the general plans of 13 Sacramento, San Joaquin, Contra Costa, and Alameda Counties. The county general plans all have 14 policies related to the protection of recreation resources and encourage the development of new 15 water-based and land-based recreation opportunities. Sacramento and San Joaquin Counties 16 recognize the Delta as an area of international importance and as a major recreational resource 17 of these counties. Construction activities that disrupt and degrade recreation opportunities in 18 the study area would be incompatible with policies designed to protect recreation resources, 19 including those intended to protect open space and natural areas and those that discourage 20 21 development of public facilities and infrastructure unless it is related to agriculture, natural resources and open space, and has recreational value. 22
- *CEQA Conclusion*: The incompatibilities identified in the analysis indicate the potential for a
   physical consequence to the environment. The physical effects are discussed in impacts REC-1
   through REC-11, above and no additional CEQA conclusion is required related to the compatibility of
   the alternative with relevant plans and polices.

## 2715.3.3.3Alternative 1B—Dual Conveyance with East Alignment and28Intakes 1–5 (15,000 cfs; Operational Scenario A)

Table 15-13 lists the recreation sites and areas that may be affected by Alternative 1B (Mapbook
 Figure 15-2). Specific effects on recreation areas or sites are discussed below.

### Table 15-13. Recreation Sites Potentially Affected by Construction of Alternative 1B

Recreation Site or Area	Primary Alternative Feature	Impact Source	Duration
Clarksburg Marina	Potential borrow and/or spoils area between Intakes 1 and 2	Noise and visual disturbances	Ongoing: up to 5–6 years (long term)
Clarksburg Boat Launch	Intake 3, access roads, and transmission lines	Noise and visual disturbances	Ongoing; up to 5 years (long term)
Stone Lakes NWR (public use areas and private lands)	Potential borrow area east of Intake 1; canal, siphon and related work area; potential borrow and/or spoil area east of canal; Dierssen Road bridge, right-of-way, and work area; and Twin Cities Road bridge, right-of-way, and work area; tunnel work areas; and transmission lines	Permanent: canal and related structures; Temporary: noise and visual disturbances	Ongoing; up to 7 years (long term)

Recreation Site or Area	Primary Alternative Feature	Impact Source	Duration
Cosumnes River Preserve (private lands) (tunnel siphon under Lost Slough to Mokelumne River)	Canal, tunnel work areas; tunnel siphon (subsurface); transmission lines; tunnel work area; RTM area; concrete batch plant; and fuel station	Noise and visual disturbances	Ongoing: up to 5 years (long term)
White Slough Wildlife Area—Pond 6	Canal, West Woodbridge Road bridge, bridge work area, and bridge right-of-way; temporary transmission line; and potential spoil area	Noise and visual disturbance	Ongoing: from about 1 year (short term) up to 6 years (long term)
Woodbridge Ecological Preserve, North Unit	Siphon work area (at Hog Slough), canal, West Woodbridge Road bridge, bridge work area; and temporary transmission line	Noise and visual disturbance	Ongoing: from about 1 year (short term) up to 6 years (long term)
Woodbridge Ecological Preserve, South Unit	West Woodbridge Road bridge, bridge work area, bridge right of way; canal; potential borrow and/or spoil area; siphon work area (at Sycamore Slough)	Temporary: noise and visual disturbance	Ongoing: from about 1 year (short term) up to 6 years (long term)
The Reserve at Spanos Park Golf Course	Potential borrow and/or spoil area	Noise	Ongoing: up to 4 years (long term)
Paradise Point Marina (Disappointment Slough)	Canal; siphon and siphon work areas	Noise and visual disturbances	Ongoing: about 5 years (long term)
Weber Point Yacht Club (check position)	Potential borrow and/or spoil area	Noise and visual disturbances	Ongoing: up to 3 years (long term)
Windmill Cove Resort & Marina)	Potential borrow and/or spoil area near San Joaquin tunnel siphon and work areas	Noise and visual disturbances	Ongoing: up to 4 years (long term)
Buckley Cove: Marina West Yacht Club, Buckley Cove Boat Launch, River Point Landing, Ladd's Marina, Stockton Sailing Club and Buckley Cove Park	Potential borrow and/or spoils area	Noise and visual disturbances	Ongoing: up to 4 years (long term)
Clifton Court Forebay	Byron Tract Forebay, control structures and associated work areas	Noise and visual disruptions	Forebay and control structures: Up to 4 years (long term)
Clifton Court Forebay	Byron Tract Forebay canal approach structures	Noise	Up to 1 year (short term)

Note: Construction duration information is approximate and subject to further revision.

Impact REC-1: Permanent Displacement of Existing Well-Established Public Use or Private
 Commercial Recreation Facility Available for Public Access as a Result of the Location of

### 3 **Proposed Water Conveyance Facilities**

*NEPA Effects*: Alternative 1B conveyance facilities include elements that would be permanently
 located in three existing recreation areas: Stone Lakes NWR, Cosumnes River Preserve, and White
 Slough Wildlife Area Pond 6 (Table 15-13 and Mapbook Figure 15-2).

In the Stone Lakes NWR, a portion of the canal, a siphon under Snodgrass Slough, two bridges and
associated rights-of-way, potential borrow and/or spoil area, and related temporary work areas are
proposed. The proposed facilities would be south of Lambert Road in a portion of the Stone Lakes
NWR that consists primarily of private land within the approved refuge boundary that is part of the
cooperative wildlife management area, but is considered nonrefuge land. Temporary work areas
would be returned to preconstruction conditions. There are no public recreation facilities in this
area of the Stone Lakes NWR (U.S. Fish and Wildlife Service 2007a).

- 14 In the Cosumnes River Preserve, a portion of the tunnel siphon would be located beneath an area
- 15 within the preserve (Table 15-13 and Mapbook 15-2). All work would be underground and would
- 16 not permanently displace any recreation facilities or lands within the preserve. No recreational
- opportunities would be permanently displaced, disrupted, or relocated by placement of the tunnel atthis location.
- In the Pond 6 portion of White Slough Wildlife Area, a portion of the W. Woodbridge Road bridge
   right-of-way area would be along the southwestern corner of the property. The bridge right-of-way
   would not permanently displace any existing recreational facilities.
- Alternative 1B would not result in the permanent location of water conveyance facilities that would cause adverse effects due to permanent displacement of an existing well-established public use or private commercial recreation facility available for public access. Effects on recreation related to construction of the water conveyance facilities are discussed below in Impact REC-2. Also see Chapter 17, *Aesthetics and Visual Resources*, Section 17.3.3.3, and Chapter 23, *Noise*, Section 23.4.3.3, for additional discussion of these topics.
- *CEQA Conclusion*: Alternative 1B conveyance facilities include elements that would be permanently
   located in three existing recreation areas: Stone Lakes NWR, Cosumnes River Preserve, and White
   Slough Wildlife Area Pond 6 (Table 15-13 and Mapbook Figure 15-2). However, placement of these
   structures would not result in permanent displacement of any well-established public use or private
   commercial facility available for public access. Therefore, impacts are considered less than
   significant. No mitigation is required.

## Impact REC-2: Result in Long-Term Reduction of Recreation Opportunities and Experiences as a Result of Constructing the Proposed Water Conveyance Facilities

NEPA Effects: A total of 18 recreation sites are within the construction impact area under
 Alternative 1B (Table 15-13 and Mapbook Figure 15-2). Adverse effects on recreation may include
 restricted access to a recreation facility or use of an area; degraded recreation opportunities and
 experiences as a result of construction noise or changes to the visual setting; or other conflict with
 construction that could adversely affect the ability of visitors to participate in recreational activities
 at the site or area. If these effects were to occur, visitors may choose to visit different recreation
 areas or marinas during the construction period. Specific effects that could occur at each of the sites

- 1 are discussed below. Also see Chapters 12, *Terrestrial and Biological Resources*, 17, *Socioeconomics*,
- 2 19, *Transportation*, and 23, *Noise* for additional detail related to waterfowl/wildlife,
- 3 aesthetics/visual resources, transportation, and noise, respectively.

### 4 Clarksburg Marina

Clarksburg Marina is a small marina on the Sacramento River with eight berths. It is on the west 5 bank of the river across from a potential borrow and/or spoils area between Intakes 1 and 2. On-6 7 water and vehicular access to the marina and use of the marina's boating facilities would not be 8 affected by land-based construction on the other side of the river. Boating opportunities would still 9 be feasible at the marina during construction across the river. Use of the spoils/borrow area could last for 5–6 years and take place primarily Monday through Friday for up to 24 hours per day. 10 11 Although marina access and boating opportunities would be maintained, construction would likely generate noise and visual setting disruptions that could adversely affect recreation at and in the 12 vicinity of the marina. 13

### 14 Clarksburg Boat Launch (Fishing Access)

15 Potential effects on recreation at the Clarksburg Boat Launch (fishing access) would be similar to 16 those described under Alternative 1A, Impact REC-2. Recreation use at the boat launch/fishing access site and up or downstream of Intake 3 would be affected by noise and visual setting 17 18 disruptions associated with construction of the intakes and related facilities. Construction would 19 last about 4 years with construction of the intake and related facilities primarily ongoing Monday through Friday for up to 24 hours each day. Dewatering in the vicinity of Intake 3 also would be 20 ongoing 7 days a week for 24 hours per day throughout excavation construction to provide a dry 21 workspace. 22

### 23 Stone Lakes National Wildlife Refuge

As discussed under Impact REC-1, a portion of Stone Lakes NWR within the construction footprint
 consists primarily of private land within the approved refuge boundary that is part of the
 cooperative wildlife management area but is considered nonrefuge land. No public recreation
 facilities are located in or planned for this area of the NWR (U.S. Fish and Wildlife Service 2007a).

- Public access lands within Stone Lakes NWR that would be affected by construction (primarily noise) are part of the core public use areas and include the Beach Lake and North Stone Lake Units of the NWR. These two units are open to the public two Saturdays a month for hiking, wildlife viewing, and interpretation activities, including docent-led seasonal wetland hikes. Environmental education also occurs in the Beach Lake Unit, as well as guided wildlife viewing and interpretation paddle trips on Lower Beach Lake and the Walk on the Wild Side Festival.
- 34 Because of the proximity of the alignment and associated construction work areas and borrow/spoil areas, there could be effects on wildlife viewing and environmental education opportunities. 35 Construction would take place primarily Monday through Friday for up to 24 hours per day and last 36 up to 7 years in this area. If construction activities were to make these two units of the NWR less 37 hospitable for wildlife, then there would be temporary effects on wildlife viewing and some 38 39 environmental education opportunities within the NWR (those that depend on the presence of wildlife). Hiking, interpretation, and some environmental education opportunities would still be 40 feasible within the NWR; however, the recreation experience of refuge visitors may be affected by 41 construction noise, resulting in reduced opportunities for wildlife viewing and visual disruptions. As 42

discussed in Chapter 12, Terrestrial Biological Resources, Section 12.3.3.3, mitigation would be 1 2 available to address effects on nesting birds and waterfowl populations and greater sandhill crane 3 near construction areas. In addition, over the longer term of the action alternatives, implementation 4 of CM3 and CM11 will result in protection and enhancement of at least 8,100 acres of managed wetlands (see BDCP Chapter 3, Section 3.4, Conservation Measures, Goal MWNC1, Objective 5 MWNC1.1) that will provide suitable habitat conditions for covered species and native biodiversity, 6 7 including benefiting migratory waterfowl. Under CM3, the protection of cultivated lands will also benefit sandhill crane and other species. Implementation of CM11 would provide beneficial effects 8 on recreation opportunities by allowing recreation to occur on approximately 61,000 acres of lands 9 in the BDCP reserve system, consisting of grassland, vernal pool complex, riparian, managed 10 wetland, and aquatic natural community types (see BDCP Chapter 4, Section 4.2.3.9.2 Recreation). 11 The reserve system would comprise more than 170 miles of trail (25 of which would be new), 4 12 13 picnic areas, 15 new trailhead facilities and one updated boating facility, as well as a new boat 14 launch facility within the footprint of the North Delta diversion facilities. Permitted activities will 15 include hiking, wildlife viewing, docent-led wildlife and botanical tours, bicycling, equestrian use, hunting, fishing, and boating, depending on the location. 16

#### 17 Cosumnes River Preserve

The Cosumnes River Preserve provides opportunities for fishing, hiking, paddling, wildlife viewing, 18 and environmental education. A few specially designated areas have also been set aside for limited 19 20 hunting. Fishing is allowed only from a boat, in the river. Although the construction footprint 21 traverses a portion of the Cosumnes River Preserve (McCormack-Williamson tract) west of Interstate 5, this portion of the alignment includes a tunnel component with no surface disturbance. 22 23 A canal component of the alignment and associated construction would be immediately north of this portion of the Cosumnes River Preserve and Snodgrass Slough. Because of the proximity of the 24 construction activities construction noise could have an effect on wildlife viewing and 25 environmental education opportunities. The recreation experience of refuge visitors may also be 26 adversely affected by construction activities because of noise disturbance. As discussed in Chapter 27 12, Terrestrial Biological Resources, Section 12.3.3.3, mitigation would be available to address effects 28 29 on nesting birds and waterfowl populations and greater sandhill crane near construction areas. In 30 addition, over the longer term of the action alternatives, implementation of CM3 and CM11 will result in protection and enhancement of at least 8,100 acres of managed wetlands (see BDCP 31 Chapter 3, Section 3.4, Conservation Measures, Goal MWNC1, Objective MWNC1.1) that will provide 32 33 suitable habitat conditions for covered species and native biodiversity, including benefiting 34 migratory waterfowl. Under CM3, the protection of cultivated lands will also benefit sandhill crane 35 and other species. As described above in the Stone Lakes National Wildlife section, implementation 36 of CM11 would provide beneficial effects on recreation opportunities by allowing recreation to occur on approximately 61,000 acres of lands in the BDCP reserve system. Permitted activities will 37 include hiking, wildlife viewing, docent-led wildlife and botanical tours, bicycling, equestrian use, 38 39 hunting, fishing, and boating.

### 40 White Slough Wildlife Area—Pond 6

Effects on White Slough Wildlife Area would be similar to the adverse effects previously described
for the Alternative 1B, Impact REC-1, above. Only the Pond 6 portion of the White Slough Wildlife
Area is included within the construction impact area. Access to Pond 6 would be maintained from
Woodbridge Road or a detour. Fishing and hiking opportunities could be affected by canal, siphon,
and bridge construction from noise and visual setting disturbances. Construction of the canal and

siphon would last up to 5 years; use of the potential borrow and/or spoil area could last from 4 to 6 1 2 years; bridge construction and related road work would last up to 1 year. Construction would take 3 place primarily Monday through Friday for up to 24 hours per day. During this time wildlife viewing 4 and hunting opportunities at this pond could be adversely affected. Other ponds within the White Slough Wildlife Area would be outside of the noise and visual impact areas and would remain 5 available for recreation. As discussed in Chapter 12, Terrestrial Biological Resources, Section 12.3.3.3, 6 7 mitigation would be available to address effects on nesting birds and waterfowl populations and greater sandhill crane near construction areas. In addition, over the longer term of the action 8 9 alternatives, implementation of CM3 and CM11 will result in protection and enhancement of at least 8,100 acres of managed wetlands (see BDCP Chapter 3, Section 3.4, Conservation Measures, Goal 10 MWNC1, Objective MWNC1.1) that will provide suitable habitat conditions for covered species and 11 native biodiversity, including benefiting migratory waterfowl. Under CM3, the protection of 12 13 cultivated lands will also benefit sandhill crane and other species.

### 14 Woodbridge Ecological Reserve

Both the North and the South Units of the Woodbridge Ecological Reserve (also known as the 15 Isenberg Sandhill Crane Reserve) are within the construction impact area. The North Unit, north of 16 Woodbridge Road, is east of the canal alignment and could be affected primarily from construction 17 noise associated with the siphon and siphon work area at Hog Slough, the canal, the West 18 Woodbridge Road bridge and bridge work area, temporary transmission line, and potential borrow 19 20 and/or spoil area south of the preserve on the east side of the canal. Visitors can access this unit 21 only on a docent-led sandhill crane tour between October and February. Construction noise could affect wildlife viewing opportunities in this unit. Construction of the West Woodbridge Road bridge 22 23 would be short-term, lasting up to 1 year. Other construction activities would last from 4 to 6 years. Construction would take place year-round, primarily Monday through Friday, for up to 24 hours per 24 day. In areas where dewatering is needed to provide a dry workspace, it would be ongoing 7 days a 25 week for 24 hours per day. Construction during sandhill crane viewing season (October through 26 February) could adversely affect wildlife viewing opportunities at the site (to the point of 27 prohibiting use) The area south of Woodbridge Road, called the South Unit, would be immediately 28 29 west of a temporary potential borrow and/or spoil area. The South Unit is open to the public yearround and contains interpretive panels and a view platform for watching sandhill cranes. Similar to 30 the White Slough Wildlife Area, opportunities for wildlife viewing would likely be unavailable in the 31 South Unit because construction noise and activities close to the reserve would likely make the area 32 33 temporarily less hospitable for wildlife, limiting wildlife viewing activities in areas near 34 construction.

35 As discussed in Chapter 12, Terrestrial Biological Resources, Section 12.3.3.3, implementation of AMMs would minimize the potential effects on greater sandhill crane. Mitigation measure BIO-75 36 37 would be available to address effects on sandhill crane habitat and the related effects on recreational wildlife viewing opportunities. In addition, over the longer term of the action 38 alternatives, implementation of CM3 and CM11 will result in protection and enhancement of at least 39 8,100 acres of managed wetlands (see BDCP Chapter 3, Section 3.4, Conservation Measures, Goal 40 MWNC1, Objective MWNC1.1) that will provide suitable habitat conditions for covered species and 41 42 native biodiversity, including benefiting migratory waterfowl. Under CM3, the protection of 43 cultivated lands will also benefit sandhill crane and other species. As described above in the Stone Lakes National Wildlife section, implementation of CM11 would provide beneficial effects on 44 45 recreation opportunities by allowing recreation to occur on approximately 61,000 acres of lands in

- the BDCP reserve system. Permitted activities will include hiking, wildlife viewing, docent-led
   wildlife and botanical tours, bicycling, equestrian use, hunting, fishing, and boating.
- 3 Visitors to both units of the Woodbridge Ecological Reserve would likely be able to see and hear
- 4 nearby construction activities. Construction noise and the resulting reduced opportunities for
- wildlife viewing could affect the recreation setting in the vicinity of construction activities and
   degrade the recreation experience of visitors.

### 7 The Reserve at Spanos Park Golf Course

8 The Reserve at Spanos Park Golf Course is east of a temporary potential borrow and/or spoil area. 9 Access to the golf course would be maintained using West Eight Mile Road or a detour. There may be additional truck traffic on Eight Mile Road during construction. Golfing opportunities would remain 10 available although, golfers on the west side of the course may be able to both see and hear 11 12 construction in the borrow/spoil area. Thus, construction could have a temporary negative effect on the recreation setting and golfers' recreation experiences. Use of the potential borrow/spoil area 13 would last for up to 4 years with construction primarily Monday through Friday for up to 24 hours 14 each day. 15

### 16 Paradise Point Marina

17 The Paradise Point Marina is located along Bishop Cut and Disappointment Slough east of the canal alignment, siphon at Disappointment Slough, and siphon work areas. Vehicular access to the marina 18 would be maintained using Rio Blanco Road or a detour. On-water access to the marina would also 19 20 be maintained, and use of the marina's boating facilities would not be affected by canal and temporary siphon work area activities. Boating and picnicking opportunities would still be feasible 21 at the marina during canal construction; however, the recreation experience of marina users may be 22 23 adversely affected by construction activities. Construction of the canal, siphon, and use of the related 24 work areas would last up to 5 years. Construction would take place primarily Monday through 25 Friday for up to 24 hours each day. Recreation at the marina would be adversely affected by noise 26 and visual setting disturbances.

### 27 Weber Point Yacht Club

28 The facilities for the Weber Point Yacht Club are on the northeast side of Hog Island along the San 29 Joaquin River. The yacht club facilities are just outside of the impact area across the river from a potential borrow and/or spoil area. On-water access to the club's facilities would not be adversely 30 31 affected by construction. There is no vehicular access to the club site. Use of the club's boating facilities would not be adversely affected by land-based construction of the borrow/spoil area on 32 the other side of the San Joaquin River. Boating opportunities would still be feasible at the club site 33 during construction of the borrow/spoil area across the river; however, the recreation experience of 34 club members when on the water in the immediate vicinity north of Hog Island may be adversely 35 36 affected by construction. Club members may be able to hear or see construction activities at the borrow/spoil area. Construction could temporarily negatively affect the recreation setting for club 37 members and thus their recreation experiences. 38

### 39 Windmill Cove Resort & Marina

- 40 Windmill Cove Resort & Marina, located just off of the San Joaquin River south of Fourteenmile
- 41 Slough, includes 25 berths and a launch ramp and provides camping and picnicking opportunities
- 42 (Appendix 15A, *Privately Owned Recreation Facilities, by County*). The marina is east of a temporary

- 1 borrow/spoil area associated with the tunnel siphon that would be installed under the San Joaquin
- 2 River and a related work area. Vehicular access to the marina would be maintained using Windmill
- 3 Cove Road or a detour. There may be additional truck traffic on Windmill Cove Road during
- 4 construction. On-water access to the marina would also be maintained, and use of the marina's
- 5 boating facilities would not be affected by land-based construction activities. Construction and use
- 6 of the potential borrow and/or spoils area in the vicinity of the San Joaquin River tunnel
- construction would last up to 4 years with construction ongoing primarily Monday through Friday
   for up to 24 hours each day. Boating, picnicking, and camping opportunities would still be available
- at the marina during construction at the adjacent borrow/spoil area; however, the recreation
- 10 experience of marina users may be adversely affected by construction activities.
- Because of the height of the levee near the marina, it is unlikely that the borrow/spoil area would be visible to marina users. However, marina users may be able to hear construction activity noise, which could temporarily negatively affect the recreation setting and their recreation experiences at the marina.

### Buckley Cove: Marina West Yacht Club, Buckley Cove Boat Launch, River Point Landing Marina Resort, Ladd's Marina, Stockton Sailing Club, and Buckley Cove Park

17 A number of boating facilities are located at Buckley Cove: the Marina West Yacht Club, Buckley 18 Cove Boat Launch, River Point Landing Marina Resort, Ladd's Marina, the Stockton Sailing Club, and Buckley Cove Park are on or near the San Joaquin River (Deep Water Ship Channel) and fall within 19 20 the construction impact area associated with a large borrow and/or spoils area east and across the channel from these sites. The River Point Landing Marina provides 160 berths, a ramp, and picnic 21 facilities. Adjacent to the marina is the Stockton Sailing Club, which provides 288 berths (Appendix 22 23 15A, Privately Owned Recreation Facilities, by County). Ladd's Marina provides 146 berths. Vehicular access to these sites would be maintained using Buckley Cove Way. On-water access to the sites 24 25 would also be maintained, and use of the boating facilities at all sites would not be adversely affected by construction use of the borrow and/or spoil area. Boating and picnicking opportunities 26 would still be feasible at the marina and park, and boating would still be feasible at the sailing club 27 28 during construction at the temporary work area; however, the recreation experience of marina 29 users may be adversely affected by construction activities. Construction use of the borrow and/or 30 spoil area would be ongoing for up to 4 years and would take place primarily Monday through Friday for up to 24 hours per day. 31

### 32 Clifton Court Forebay

33 Clifton Court Forebay recreation is described under Alternative 1A, Impact REC-2. As described for 34 Alternative 1A, under Alternative 1B, access to the forebay would be maintained using Clifton Court Road or a detour. Construction of the Byron Tract forebay, control structures, and use of related 35 potential borrow and/or spoils area would take up to 4 years (long term); installation of 36 37 transmission lines would take up to 2 years (short term). Construction would primarily occur Monday through Friday for up to 24 hours per day. Construction noise could deter fish and wildlife 38 39 during and after construction periods, affecting fishing and other recreational opportunities. The 40 opportunities for visitors who use the southern part of the forebay would be affected the most because of its proximity to the proposed construction areas. Construction of the intermediate 41 pumping plant canal approach segments would occur at a later time than the forebay and control 42 43 structures—up to 3 years later—and would last for up to 1 year. The effects of this construction would be less than the initial forebay construction but could have similar short-term effects on 44

- recreation at the southern extent of the Clifton Court Forebay. Construction during waterfowl 1 2 hunting season would potentially adversely affect recreational hunting to the degree that use is 3 temporarily degraded. As discussed in Chapter 12, Terrestrial Biological Resources, Section 12.3.3.3, 4 mitigation would be available to address the effect on nesting birds and waterfowl populations near 5 construction areas. In addition, over the longer term of the action alternatives, implementation of CM3 and CM11 will result in protection and enhancement of at least 8,100 acres of managed 6 7 wetlands (see BDCP Chapter 3, Section 3.4, Conservation Measures, Goal MWNC1, Objective MWNC1.1) that will provide suitable habitat conditions for covered species and native biodiversity, 8 9 including benefiting migratory waterfowl, and benefitting recreationists by increasing wildlife viewing opportunities. Under CM3, the protection of cultivated lands will also benefit sandhill crane 10 and other species. As described above in the Stone Lakes National Wildlife section, implementation 11 of CM11 would provide beneficial effects on recreation opportunities by allowing recreation to 12 13 occur on approximately 61,000 acres of lands in the BDCP reserve system. Permitted activities will 14 include hiking, wildlife viewing, docent-led wildlife and botanical tours, bicycling, equestrian use, 15 hunting, fishing, and boating.
- 16 The construction areas for the new facilities would likely not be visible from the main public forebay 17 access point; however, visitors at the southern part of the forebay would be able to see the 18 construction areas, which could affect the recreation setting and detract from their recreation 19 experiences. Construction noise and the resulting reduced opportunities for fishing or hunting could 20 also adversely affect the ambient recreation setting in the vicinity of construction activities and 21 degrade the recreation experience.
- 22 Other Recreation Opportunities

### 23 On-Water Recreation

Cliff's Marina is upstream of Intake 1 construction area. Similarly, Lazy M Marina and Rivers End 24 25 Marina & Boat Storage sites are not within the construction impact area for the Byron Tract Forebay 26 and related facilities near Clifton Court Forebay. Although these facilities and other marinas or fishing sites fall outside of the impact area for noise, the overall recreation experience upstream or 27 downstream of these sites may fall within the noise impact area and could experience diminished 28 29 recreation opportunities because of the elevated noise levels as well as visual setting disruptions over the course of intake installation. Overall, construction activities associated with the proposed 30 31 water conveyance facilities would range from 1 year to up to 5 years depending on the site. Work would primarily occur Monday through Friday for up to 24 hours per day. In-river construction 32 would be further limited primarily to June 1 through October 31 each year. Although dewatering 33 would take place 7 days a week for 24 hours per day, it would not result in adverse noise effects. 34 Weekday construction would reduce the amount of fish and other wildlife in recreation areas in the 35 36 vicinity of the intakes, resulting in decreased recreation opportunities related to wildlife and fish, 37 causing recreationists to experience a changed recreation setting.

### 38 Campgrounds

Nighttime construction activities would require the use of bright lights that would negatively affect
 nighttime views of and from the work area. This would affect any overnight camping at the
 recreation sites and areas discussed above, although day use areas that close at sunset would not be

- 42 adversely affected. Mitigation Measures AES-4a, AES-4b, and AES-4c would be available to reduce
- the effects of nighttime construction lighting. As discussed in Chapter 23, *Noise*, Section 23.4.3.3,

- 1 another nighttime effect on recreation would be construction noise levels that could adversely affect
- 2 camping or other nighttime recreation uses within up to 2,800 feet of construction areas. Nighttime
- 3 construction could be infrequent and intermittent, but would adversely affect camping sites.
- 4 Nighttime construction would not occur on weekends or holidays. Mitigation Measures NOI-1a and
- 5 NOI-1b would be available to address these effects.

### 6 Summary

- 7 Construction of Alternative 1B intakes and water conveyance facilities would result in disruption to
- 8 recreational opportunities that would last from 1 to 5 years. Indirect effects on recreation
- 9 experiences may occur as a result of impaired access, construction noise, or negative visual effects
  10 associated with construction. Although construction may occur year-round and last up to 9 years,
  11 construction in the vicinity of identified recreation facilities would last from 1 to 5 years and in-river
  12 construction would be primarily limited to June 1 through October 31 each year.
- As discussed in Chapter 12, Terrestrial Biological Resources, Section 12.3.3.2, construction could 13 have an adverse effect on waterfowl if they were present in or adjacent to work areas and could 14 result in destruction of nests or disturbance of nesting and foraging behaviors. These effects could 15 indirectly affect recreational wildlife viewing and hunting in the study area; however, mitigation 16 measures, environmental commitments, and conservation measures would provide several benefits 17 to waterfowl habitat, which would result in increased recreational opportunities. Mitigation 18 19 Measure BIO-75, Conduct preconstruction nesting bird surveys and avoid disturbance of nesting birds, 20 would be available to address these effects. In addition, in areas near greater sandhill crane habitat, construction-related disturbances (noise and visual), installation of transmission lines, or habitat 21 22 degradation associated with accidental spills, runoff and sedimentation, and dust could have 23 adverse effects on sandhill cranes and related recreational viewing opportunities. These effects on 24 sandhill crane would be minimized with BDCP AMM20 (Greater Sandhill Crane) and BDCP AMM31 (Noise Abatement). These measures, designed to avoid and minimize effects on greater sandhill 25 crane, would be implemented by the BDCP proponents where determined necessary for all covered 26 activities throughout the permit term. These and other BDCP AMMs are detailed in BDCP Appendix 27 3.C, Avoidance and Minimization Measures. Also, as discussed in Appendix 3B, Environmental 28 29 Commitments, DWR would implement an environmental commitment that would dispose of and reuse spoils, reusable tunnel material, and dredged material. Materials could be reused for purposes 30 such as flood protection, habitat restoration, subsidence reversal. In addition, over the longer term 31 32 of the action alternatives, implementation of CM3 and CM11 will result in protection and 33 enhancement of 8,100 acres of managed wetlands (see BDCP Chapter 3, Section 3.4, Conservation *Measures*, Goal MWNC1, Objective MWNC1.1) that will provide suitable habitat conditions for 34 covered species and native biodiversity, including benefiting migratory waterfowl. CM3 will also 35 protect cultivated lands, which will benefit sandhill crane and other species. Implementation of 36 37 CM11 will provide beneficial effects on recreation opportunities by allowing recreation to occur on approximately 61,000 acres of lands in the BDCP reserve system, consisting of grassland, vernal 38 pool complex, riparian, managed wetland, and aquatic natural community types (see BDCP Chapter 39 4, Section 4.2.3.9.2 Recreation). The reserve system would comprise more than 170 miles of trail (25 40 of which would be new), 4 picnic areas, 15 new trailhead facilities and one updated boating facility, 41 42 as well as a new boat launch facility within the footprint of the North Delta diversion facilities. Permitted activities will include hiking, wildlife viewing, docent-led wildlife and botanical tours, 43 bicycling, equestrian use, hunting, fishing, and boating. 44

Chapter 17, Aesthetics and Visual Resources, Section 17.3.3.3, identifies a number of mitigation 1 2 measures that would be available to address construction-related visual effects on sensitive receptors from vegetation removal for transmission lines and access routes (AES-1a), provision of 3 4 visual barriers between construction work areas and sensitive receptors such as recreation areas (AES-1b), and locating concrete batch plants and fuel stations away from sensitive resources and 5 receptors (AES-1f). In addition, the chapter identifies measures to address longer term visual effects 6 7 associated with changes to the landscape/visual setting from construction and the presence of new water conveyance features. These include developing and implementing a spoil/borrow and RTM 8 9 area management plan (AES-1c), restoring barge loading facility sites once they are decommissioned (AES-1d), applying aesthetic design treatments to all structures to the extent 10 feasible (AES-1e), restoring concrete batch plants and fuel stations upon removal of facilities (AES-11 1f), and implementing best management practices to implement a project landscaping plan (AES-12 13 1g). DWR would also make a commitment to enhance the visual character of the area by creating 14 new wildlife viewing sites and enhancing interest in the construction site by constructing viewing 15 areas and displaying information about the project, which may attract people who may use the recreation facilities to the construction site as part of the visit. 16

17 To further compensate for the loss of access as a result of constructing the river intakes, the BDCP proponents will work with the California Department of Parks and Recreation to help insure the 18 19 elements of CM1 would not conflict with the elements proposed in DPR's Recreation Proposal for the Sacramento-San Joaquin Delta and Suisun Marsh (California Department of Parks and 20 Recreation 2011d) that would enhance bicycle and foot access to the Delta. This would include the 21 22 helping to fund or construct elements of the American Discovery Trail and the potential conversion 23 of the abandoned Southern Pacific Railroad rail line that formerly connected Sacramento to Walnut Grove. The BDCP project proponents will ensure that the constructed elements of CM1 would not 24 25 result in physical barriers to implementing the Delta recreation access elements outlined in the DPR proposal. The BDCP project proponents will also work with DPR to determine if some of the 26 27 constructed elements of CM1 could incorporate elements of the DPR's proposal.

28 As described in Chapter 19, Transportation, Section 19.3.3.3, Mitigation Measure TRANS-1a would 29 involve preparation of site-specific construction traffic management plans that would address 30 potential public access routes and provide construction information notification to local residents and recreation areas/businesses. Additionally, DWR would provide and publicize alternative modes 31 32 of access to affected recreation areas as an environmental commitment. Where construction impedes access around or near existing recreation areas (e.g., Clifton Court forebay), the project 33 34 proponents would provide clear pedestrian, bicycle, and vehicular routes around or across 35 construction sites. These would be designed to be safe, pleasant and would integrate with 36 opportunities to view the construction site as an additional area of interest. These physical facilities 37 would be combined with public information, including sidewalk wayfinding information that would clearly indicate present and future opportunities for access. Mitigation Measure TRANS-1b would 38 39 limit construction hours or activities and prohibit construction vehicle trips on congested roadway segments and Mitigation Measure TRANS-1c would implement measures to enhance capacity of 40 congested roadway segments. 41

Chapter 23, *Noise*, Section 23.4.3.3, discusses that construction noise effects could be addressed
 through mitigation measures that call for use of noise-reducing construction practices (NOI-1a) and
 implementation of a complaint/response tracking program (NOI-1b), and an environmental
 commitment requiring a noise abatement plan (Appendix 3B, *Environmental Commitments*). In
 addition, specific noise-generating activities near recreation areas would be scheduled to the extent

- possible so as to avoid effects on passive recreation activities such as walking, picnicking, and
   viewing the aesthetic amenities of the area.
- 3 In addition to these mitigation measures and environmental commitments, Mitigation Measure REC-
- 4 2 would ensure continued access to existing recreation experiences. The Delta offers many
- 5 alternative recreational opportunities for water-based, water-enhanced, and land-based recreation,
- 6 all of which would continue to be available for recreationists. However, due to the length of time that
- 7 construction would occur and the dispersed effects across the Delta, the direct and indirect effects
- 8 related to temporary disruption of existing recreational activities at facilities within the impact area
- 9 would be adverse.
- 10 **CEQA Conclusion:** Construction of Alternative 1B intakes and related water conveyance facilities would result in temporary short-term (i.e., lasting 2 years or less) and long-term (i.e., lasting over 2 11 12 years) impacts on well-established recreational opportunities and experiences in the study area 13 because of access, noise, and visual setting disruptions that could result in loss of public use. These impacts include reduced wildlife viewing opportunities at the Woodbridge Ecological Reserve. 14 15 These impacts would be temporary, but may occur year-round and would occur over the long-term. Mitigation measures, environmental commitments, and AMMs would reduce these construction-16 related impacts by implementing measures to protect or compensate for effects on wildlife habitat 17 and species; minimize the extent of changes to the visual setting, including nighttime light sources; 18 manage construction-related traffic; and implement noise reduction and complaint tracking 19 20 measures. However, the level of impact would not be reduced to less than significant because even though mitigation measures and environmental commitments would reduce the impacts on wildlife, 21 22 visual setting, transportation, and noise conditions that could detract from the recreation experience. Due to the dispersed effects on the recreation experience across the Delta, it is not 23 certain the mitigation would reduce the level of these impacts to less than significant in all instances 24 25 such that there would be no reduction of recreational opportunities or experiences over the entire 26 study area. Therefore, these impacts are considered significant and unavoidable. However, the impacts related to construction of the intakes would be less than significant. 27

### 28 Mitigation Measure REC-2: Provide Alternative Bank Fishing Access Sites

Please refer to Mitigation Measure REC-2 under Impact REC-2 in the discussion of Alternative
 1A.

### 31Mitigation Measure BIO-75: Conduct Preconstruction Nesting Bird Surveys and Avoid32Disturbance of Nesting Birds

Please refer to Mitigation Measure BIO-75 in Chapter 12, *Terrestrial Biological Resources*,
Alternative 1A, Impact BIO-75.

# Mitigation Measure AES-1a: Locate New Transmission Lines and Access Routes to Minimize the Removal of Trees and Shrubs and Pruning Needed to Accommodate New Transmission Lines and Underground Transmission Lines Where Feasible

Please refer to Mitigation Measure AES-1a in Chapter 17, *Aesthetics and Visual Resources*,
 Alternative 1A, Impact AES-1.

1 2	Mitigation Measure AES-1b: Install Visual Barriers between Construction Work Areas and Sensitive Receptors
3 4	Please refer to Mitigation Measure AES-1b in Chapter 17, <i>Aesthetics and Visual Resources,</i> Alternative 1A, Impact AES-1.
5 6	Mitigation Measure AES-1c: Develop and Implement a Spoil/Borrow and Reusable Tunnel Material Area Management Plan
7 8	Please refer to Mitigation Measure AES-1c in Chapter 17, <i>Aesthetics and Visual Resources</i> , Alternative 1A, Impact AES-1.
9	Mitigation Measure AES-1d: Restore Barge Unloading Facility Sites Once Decommissioned
10 11	Please refer to Mitigation Measure AES-1d in Chapter 17, <i>Aesthetics and Visual Resources,</i> Alternative 1A, Impact AES-1.
12 13	Mitigation Measure AES-1e: Apply Aesthetic Design Treatments to All Structures to the Extent Feasible
14 15	Please refer to Mitigation Measure AES-1e in Chapter 17, <i>Aesthetics and Visual Resources,</i> Alternative 1A, Impact AES-1.
16 17	Mitigation Measure AES-1f: Locate Concrete Batch Plants and Fuel Stations Away from Sensitive Visual Resources and Receptors and Restore Sites upon Removal of Facilities
18 19	Please refer to Mitigation Measure AES-1f in Chapter 17, <i>Aesthetics and Visual Resources</i> , Alternative 1A, Impact AES-1.
20 21	Mitigation Measure AES-1g: Implement Best Management Practices to Implement Project Landscaping Plan
22 23	Please refer to Mitigation Measure AES-1g in Chapter 17, <i>Aesthetics and Visual Resources</i> , Alternative 1A, Impact AES-1.
24 25	Mitigation Measure AES-4a: Limit Construction to Daylight Hours within 0.25 Mile of Residents
26 27	Please refer to Mitigation Measure AES-4a in Chapter 17, <i>Aesthetics and Visual Resources,</i> Alternative 1A, Impact AES-4.
28 29	Mitigation Measure AES-4b: Minimize Fugitive Light from Portable Sources Used for Construction
30 31	Please refer to Mitigation Measure AES-4b in Chapter 17, <i>Aesthetics and Visual Resources,</i> Alternative 1A, Impact AES-4.
32 33	Mitigation Measure AES-4c: Install Visual Barriers along Access Routes, Where Necessary, to Prevent Light Spill from Truck Headlights toward Residences
34 35	Please refer to Mitigation Measure AES-4c in Chapter 17, <i>Aesthetics and Visual Resources,</i> Alternative 1A, Impact AES-4.

1 2	Mitigation Measure TRANS-1a: Implement Site-Specific Construction Traffic Management Plan
3 4	Please refer to Mitigation Measure TRANS-1a in Chapter 19, <i>Transportation</i> , Alternative 1A, Impact TRANS-1.
5 6	Mitigation Measure TRANS-1b: Limit Hours or Amount of Construction Activity on Congested Roadway Segments
7 8	Please refer to Mitigation Measure TRANS-1b in Chapter 19, <i>Transportation</i> , Alternative 1A, Impact TRANS-1.
9 10	Mitigation Measure TRANS-1c: Make Good Faith Efforts to Enter into Mitigation Agreements to Enhance Capacity of Congested Roadway Segments
11 12	Please refer to Mitigation Measure TRANS-1c in Chapter 19, <i>Transportation</i> , Alternative 1A, Impact TRANS-1.
13 14	Mitigation Measure NOI-1a: Employ Noise-Reducing Construction Practices during Construction
15	Please refer to Mitigation Measure NOI-1a in Chapter 23, Noise, Alternative 1A, Impact NOI-1.
16 17	Mitigation Measure NOI-1b: Prior to Construction, Initiate a Complaint/Response Tracking Program
18	Please refer to Mitigation Measure NOI-1b in Chapter 23, Noise, Alternative 1A, Impact NOI-1.
19 20	Impact REC-3: Result in Long-Term Reduction of Recreational Navigation Opportunities as a Result of Constructing the Proposed Water Conveyance Facilities
21 22 23 24 25 26 27 28 29 30 31 32	<b>NEPA Effects:</b> Changes to boat passage and navigation, including obstructions to boat passage and boat traffic delays, would occur during the construction of Alternative 1B. Temporary channel closures may also be required that could impede boat movement. Construction of intakes and siphons would include the installation of cofferdams in the waterways and the use of barges, barge-mounted cranes, or other large waterborne equipment. Piers or temporary barge unloading facilities could also be located at the intake sites, spoil storage areas, or tunnel vent and shaft work areas. Construction equipment, such as barges and dredges, could obstruct boat passage or cause congestion in high traffic areas, as could the placement of cofferdams or barge unloading facilities. Channel obstructions and potential congestion may pose navigational and safety hazards to boaters. Reduced boat speed limits could cause further boat traffic delays in the vicinity of the construction sites.
33 34 35	The proposed locations of the intakes for Alternative 1B are the same as those described for Alternative 1A. Effects on boat passage and navigation would be the same as those described in Alternative 1A, Impact REC-3 above.

- 36 Direct adverse effects on boat passage and navigation on the Sacramento River would result from
   37 construction of the intakes. Effects would include obstruction and delays to boat passage and
- 38 navigation as a result of channel obstructions to compliance with temporary speed zones. However,

boat passage volume along the corridor of the Sacramento River where intakes are proposed is low. 1 2 Water-based recreational activities such as water skiing, wakeboarding, or tubing are also low. In addition, there would be sufficient width in the channel to allow boat passage, with minor delays 3 4 related to construction speed zones. Site-specific safety features, including determination of the speed-restriction zone would be developed under the Mitigation Measure TRANS-1a that involves 5 6 the BDCP proponents developing and implementing site-specific construction traffic management 7 plans, including waterway navigation elements. Within the speed-restricted zones around the intake areas, high-speed recreation (e.g., waterskiing, wakeboarding, and tubing) would effectively be 8 9 eliminated. Mitigation Measure TRANS-1a also involves providing notification of construction activities in waterways to ensure information about construction site location(s), construction 10 schedules, and identification of no-wake zone and/or detours is posted at Delta marinas and public 11 launch ramps. Although there is sufficient width in the channel to allow boat passage, boaters could 12 13 experience minor delays related to construction speed zones. However, this could still result in 14 effects on boat navigation and related boating recreation (waterskiing, wakeboarding, tubing), which would be considered adverse because, although temporary, the effects would be long-term, 15 lasting more than 2 years. 16

### 17 Temporary Barge Unloading Facilities

Alternative 1B includes a temporary barge unloading facility to be built on Fourteenmile Slough, at 18 the junction of the slough and the San Joaquin River (Mapbook Figure 15-2). The facility would be 19 20 used to transfer pipeline construction equipment and materials to and from construction sites and 21 would be removed after construction was completed. Construction of the facilities may require partial channel closures and use of equipment within the waterways. The facility would occupy 22 23 about 1,000 feet of the west bank of the slough. The slough is about 150 feet wide at this location. Therefore, the barge facility and barge operations would occupy a substantial portion of the slough, 24 constricting or preventing boat passage. However, the slough splits around an in-channel island at 25 this location. The similarly sized channel on the east side of the in-channel island provides an 26 alternate route for boaters to use in moving between the San Joaquin River and Fourteenmile 27 28 Slough. The alternate route around the in-channel island would add less than 2,000 feet to the travel 29 distance. Therefore, boaters would have the ability to avoid the barge facility, and effects on boat passage would be minor and temporary, lasting approximately 5 years. Construction of temporary 30 barge unloading facilities would result in adverse effects to boat passage and navigation including 31 32 the creation of obstructions to boat passage and associated boat traffic delays, temporary partial channel closures that could impede boat movement and eliminate recreational opportunities. In 33 34 waterways where water skiing, wakeboarding, and tubing occur, recreation opportunities in the vicinity of the barge unloading facilities would be eliminated during construction. These effects 35 36 would be reduced with the implementation of Mitigation Measure TRANS-1a that involves the BDCP proponents developing and implementing site-specific construction traffic management plans, 37 including waterway navigation elements and providing notification of construction activities in 38 39 waterways to ensure information about construction site location(s), construction schedules, and identification of no-wake zone and/or detours is posted at Delta marinas and public launch ramps. 40

### 41 Siphons

42 Construction of the seven siphons associated with Alternative 1B would result in temporary

- 43 obstruction of boat passage and may also cause boat traffic delays or navigation hazards to boaters.
- 44 The siphons would cross seven navigable waterways.

- 1 Stone Lakes Drain
- 2 Beaver Slough
- Hog Slough
- Sycamore Slough
- 5 White Slough
- 6 Middle River
- 7 Disappointment Slough

8 Culvert siphons would be constructed using cofferdams and open cut-and-cover construction 9 methods with conventional cast-in-place concrete structures. For most siphons, a bypass channel 10 would be constructed to redirect the water away from the work area. For wider sloughs or where 11 other restrictions exist, culvert siphons could be constructed in two or three phases, each phase 12 lasting up to 1 year, depending on construction permit conditions. In each phase, a temporary 13 cofferdam surrounding the work area would be installed that would occupy as much as one-half the 14 width of the waterway.

Four of the seven navigable waterways to be crossed by a siphon (Stone Lakes Drain, Beaver Slough, Hog Slough, and Sycamore Slough) are on narrow, dead-end sloughs and within approximately 1 mile of the easternmost limit to navigation. The siphon under White Slough would be about 3 miles from the nearest marina facility, and the location does not appear to be a boat traffic thoroughfare given its relatively remote location in relation to waterways.

Boat traffic volume in the vicinity of these five siphons is expected to be low, and most waterway use
is likely limited to anglers. The construction of siphons would temporarily impede boat movement
on these waterways; however, because the waterways provide access to dead-end sloughs or do not
support large boat traffic volumes, the temporary impediment on these waterways would not
substantially alter boat movement in the Delta.

- 25 Boat traffic volume on Middle River in the vicinity of the siphon crossing has been observed to be low because of the narrow and shallow character of the waterway channel (California Department of 26 Water Resources and Bureau of Reclamation 2005). Boat traffic volume in the vicinity of the 27 Disappointment Slough siphon may be high at times because of the slough's proximity to Paradise 28 Point Marina, which provides more than 200 boat berths and a boat ramp. However, boaters may 29 also choose to bypass the siphon construction site by using other waterways in the vicinity, such as 30 Bishop Cut and Fourteenmile Slough. The construction of siphons would temporarily obstruct boat 31 32 movement on these waterways; however, because the waterways do not support large boat traffic volumes and alternative navigational routes are available, the temporary impediment on these 33 waterways would not substantially alter boat movement in the Delta. 34
- Although boats would not be able to use the portion of the waterway where construction of the siphons was occurring, the use of each of these waterways for recreational navigation would be allowed to continue during construction.
- 38 Changes to boat passage and navigation on the Sacramento River in the vicinity of the intakes, barge
- 39 unloading facilities and the siphons would result in adverse direct and indirect effects on
- 40 recreational navigation in the affected waterways. Direct effects would result from the creation of
- 41 obstructions to boat passage and associated boat traffic delays and temporary channel closures that

could impede boat movement. Changes to boat passage would also result in effects on recreational 1 2 navigation and water-based recreation activities such as wakeboarding, waterskiing, and tubing. 3 Although there may be short delays in boat passage, access to the affected waterways would be 4 maintained. The sloughs where siphons would cross do not support large boat traffic volumes and construction activities would not result in substantial adverse effects. However, because boat 5 passage and navigation would be disrupted, effects are considered adverse. Mitigation Measure 6 7 TRANS-1a would be available to reduce effects to marine navigation by development and implementation of site-specific construction traffic management plans, including specific measures 8 9 related to management of barges and stipulations to notify the commercial and leisure boating community of proposed barge operations in the waterways. Additionally, BDCP proponents would 10 contribute funds for the construction of new recreation opportunities as well as for the protection of 11 existing recreation opportunities as outlined in Recommendation DP R11 of the Delta Plan. BDCP 12 13 proponents would also assist in funding the expansion of state recreation areas in the Delta as 14 described in Recommendation DP R13 of the Delta Plan. Potential uses of these funds could be for the reopening of Brannan Island State Recreation Area, completion of Delta Meadows-Locke 15 Boarding House and potential addition of new State parks at Barker Slough, Elkhorn Basin, the 16 17 Wright-Elmwood Tract, and south Delta. The funds will be transferred prior to, or concurrent with, commencement of construction of the BDCP. This commitment serves to compensate for the loss of 18 19 recreational opportunities within the project area by providing a recreational opportunity downstream/upstream in the same area for the same regional recreational users. These 20 21 commitments are further described in Appendix 3B, Environmental Commitments.

22 Invasive aquatic vegetation can limit access to boats and reduce swimming areas. CM13 (Invasive 23 Aquatic Vegetation Control) provides for the control of egeria, water hyacinth, and other IAV throughout the Plan Area. However, the BDCP proponents would also commit to partner with 24 25 existing programs operating in the Delta (including DBW, U.S. Department of Agriculture-26 Agriculture Research Service, University of California Cooperative Extension Weed Research and 27 Information Center, California Department of Food and Agriculture, local Weed Management Areas, Resource Conservation Districts, and the California Invasive Plant Council) to perform risk 28 29 assessment and subsequent prioritization of treatment areas to strategically and effectively reduce expansion of the multiple species of IAV in the Delta. This risk assessment would dictate where 30 initial control efforts would occur to maximize the effectiveness of the conservation measure. The 31 32 funds will be transferred prior to, or concurrent with, commencement of construction of the BDCP. Enhanced ability to control these invasive vegetation would lead to increased recreation 33 opportunities which would compensate for the loss of recreational opportunities within the project 34 35 area by providing a recreational opportunity downstream/upstream in the same area for the same regional recreational users. This commitment is described in Appendix 3B, Environmental 36 37 Commitments.

CM13 (*Invasive Aquatic Vegetation Control*) and the environmental commitments would create and rehabilitate alternative recreation opportunities for those eliminated during construction. BDCP proponents would also ensure through various outreach methods that recreationists were aware of nearby recreation opportunities for similar water sports (e.g., Victoria Canal, Empire Cut or Bishop Cut). Nonetheless, effects on waterskiing, wakeboarding or tubing opportunities would last approximately 5 years (long-term) and would be considered adverse because of the reduced recreation opportunity and experiences expected to exist near construction activity.

45 *CEQA Conclusion*: Alternative 1B would result in significant impacts on boat passage and navigation
 46 in the Sacramento River and other waterways within the Delta where intakes, temporary barge

- 1 unloading facilities, and siphons occur. The creation of obstructions to boat passage would result in
- 2 boat traffic delays and impediments to boat movement. Changes to boat passage and navigation
- 3 would also result in temporary impacts on wakeboarding, waterskiing, and tubing because of
- 4 reduced speeds and passage impediments. Mitigation Measure TRANS-1a would reduce impacts on
- 5 marine navigation by development and implementation of site-specific construction traffic
- management plans, including specific measures related to management of barges and stipulations to
   notify the commercial and leisure boating communities of proposed barge operations in the
- 8 waterways. While the environmental commitments would reduce impacts on water-based
- 9 recreation (water-skiing, wakeboarding, tubing) in these areas by creating alternative recreation
- 10 opportunities for those eliminated during construction, these impacts would be long-term and
- 11 therefore considered significant and unavoidable.
- 12Mitigation Measure TRANS-1a: Implement Site-Specific Construction Traffic Management13Plan
- Please refer to Mitigation Measure TRANS-1a in Chapter 19, *Transportation*, Alternative 1A,
   Impact TRANS-1.

## Impact REC-4: Result in Long-Term Reduction of Recreational Fishing Opportunities as a Result of Constructing the Proposed Water Conveyance Facilities

**NEPA Effects:** Overall, the effect on recreational fishing in the study area would be as described 18 under Alternative 1A, Impact REC-4. As discussed in Chapter 11, Fish and Aquatic Resources, Section 19 20 11.3.4.3, Sacramento River and Delta region fish populations would not be affected by changes to 21 localized water quality conditions, underwater noise, fish stranding or other physical disturbances, 22 or reduced habitat areas such that recreational fishing opportunities would be substantially reduced during construction. BDCP environmental commitments to prevent water quality effects include 23 environmental training; implementation of stormwater pollution prevention plans, erosion and 24 25 sediment control plans, hazardous materials management plans, and spill prevention, containment, 26 and countermeasure plans; disposal of spoils, RTM, and dredged material; and a barge operations 27 plan (Appendix 3B, Environmental Commitments). RTM would be removed from RTM storage areas (which represent a substantial portion of the permanent impact areas) and reused, as appropriate, 28 as bulking material for levee maintenance, as fill material for habitat restoration projects, or other 29 beneficial means of reuse identified for the material. Mitigation Measures AQUA-1a and AQUA-1b 30 would be available to avoid and minimize adverse effects on sport fish populations from impact pile 31 driving. Although fish populations likely would not be affected to the degree that fishing 32 33 opportunities would be substantially reduced, construction conditions would introduce noise and 34 visual disturbances that would affect the recreation experience for anglers.

35 While construction noise would be temporary, and primarily be limited to Monday through Friday, it would be ongoing for up to 24 hours per day and for up to 5 years near individual work sites. Visual 36 37 setting disruptions could distract from the recreation experience including on weekends. Siphons are proposed across Beaver, Sycamore, and Hog Sloughs, which are heavily used fishing areas. Fish 38 and anglers may avoid this area because of construction activities. This may cause greater use of 39 alternate fishing areas and result in a degraded fishing experience for anglers. However, Mitigation 40 Measures NOI-1a and NOI-1b would address construction noise effects. Additionally, specific noise-41 generating activities near recreation areas would be scheduled to the extent possible so as to avoid 42 effects on passive recreation activities on-shore fishing. Mitigation measures would also be available 43 to address construction-related visual effects on sensitive receptors from vegetation removal for 44

- transmission lines and access routes (AES-1a), provision of visual barriers between construction 1 2 work areas and sensitive receptors (AES-1b), and locating concrete batch plants and fuel stations 3 away from sensitive resources and receptors (AES-1f). In addition, the chapter identifies measures 4 to address longer term visual effects associated with changes to the landscape/visual setting from 5 construction and the presence of new water conveyance features. These include developing and implementing a spoil/borrow and RTM area management plan (AES-1c), restoring barge loading 6 7 facility sites once they are decommissioned (AES-1d), applying aesthetic design treatments to all structures to the extent feasible (AES-1e), restoring concrete batch plants and fuel stations upon 8 9 removal of facilities (AES-1f), and implementing best management practices to implement a project landscaping plan (AES-1g). Overall, construction of the proposed water conveyance facilities would 10 not degrade the fishing experience for boat and on-shore fishing locations. Additionally, anglers 11 could move to other locations along the Sacramento River and throughout the Delta region and REC-12 13 2 would provide anglers with alternative bank fishing access sites further removed from areas 14 affected by construction. This effect would not be adverse.
- **CEQA Conclusion:** The potential impact on covered and non-covered sport fish species from 15 construction activities would be considered less than significant because the BDCP would include 16 17 environmental commitments to prevent water quality effects include environmental training; implementation of stormwater pollution prevention plans, erosion and sediment control plans, 18 19 hazardous materials management plans, and spill prevention, containment, and countermeasure plans; disposal of spoils, RTM, and dredged material; and a barge operations plan (Appendix 3B, 20 Environmental Commitments) and Mitigation Measures AQUA-1a and AQUA-1b to avoid and 21 22 minimize adverse effects on sport fish populations from impact pile driving. Mitigation Measure 23 REC-2 would ensure continued access for bank fishing at established sport fishing locations such that there would be no long-term reduction of local fishing opportunities and experiences. This 24 impact would be less than significant. 25
- 26 Mitigation Measure REC-2: Provide Alternative Bank Fishing Access Sites
- Please refer to Mitigation Measure REC-2 under Impact REC-2 in the discussion of Alternative
  1A.
- Mitigation Measure AQUA-1a: Minimize the Use of Impact Pile Driving to Address Effects
   of Pile Driving and Other Construction-Related Underwater Noise
- Please refer to Mitigation Measure AQUA-1a in Chapter 11, *Fish and Aquatic Resources*,
   Alternative 1A, Impact AQUA-1.

## 33Mitigation Measure AQUA-1b: Use an Attenuation Device to Reduce Effects of Pile Driving34and Other Construction-Related Underwater Noise

Please refer to Mitigation Measure AQUA-1b in Chapter 11, *Fish and Aquatic Resources*,
Alternative 1A, Impact AQUA-1.

## Mitigation Measure NOI-1a: Employ Noise-Reducing Construction Practices during Construction

39 Please refer to Mitigation Measure NOI-1a in Chapter 23, *Noise*, Alternative 1A, Impact NOI-1.

1 2	Mitigation Measure NOI-1b: Prior to Construction, Initiate a Complaint/Response Tracking Program
3	Please refer to Mitigation Measure NOI-1b in Chapter 23, Noise, Alternative 1A, Impact NOI-1.
4 5 6	Mitigation Measure AES-1a: Locate New Transmission Lines and Access Routes to Minimize the Removal of Trees and Shrubs and Pruning Needed to Accommodate New Transmission Lines and Underground Transmission Lines Where Feasible
7 8	Please refer to Mitigation Measure AES-1a in Chapter 17, <i>Aesthetics and Visual Resources,</i> Alternative 1A, Impact AES-1.
9 10	Mitigation Measure AES-1b: Install Visual Barriers between Construction Work Areas and Sensitive Receptors
11 12	Please refer to Mitigation Measure AES-1b in Chapter 17, <i>Aesthetics and Visual Resources,</i> Alternative 1A, Impact AES-1.
13 14	Mitigation Measure AES-1c: Develop and Implement a Spoil/Borrow and Reusable Tunnel Material Area Management Plan
15 16	Please refer to Mitigation Measure AES-1c in Chapter 17, <i>Aesthetics and Visual Resources,</i> Alternative 1A, Impact AES-1.
17	Mitigation Measure AES-1d: Restore Barge Unloading Facility Sites Once Decommissioned
18 19	Please refer to Mitigation Measure AES-1d in Chapter 17, <i>Aesthetics and Visual Resources</i> , Alternative 1A, Impact AES-1.
20 21	Mitigation Measure AES-1e: Apply Aesthetic Design Treatments to All Structures to the Extent Feasible
22 23	Please refer to Mitigation Measure AES-1e in Chapter 17, <i>Aesthetics and Visual Resources,</i> Alternative 1A, Impact AES-1.
24 25	Mitigation Measure AES-1f: Locate Concrete Batch Plants and Fuel Stations Away from Sensitive Visual Resources and Receptors and Restore Sites upon Removal of Facilities
26 27	Please refer to Mitigation Measure AES-1f in Chapter 17, <i>Aesthetics and Visual Resources,</i> Alternative 1A, Impact AES-1.
28 29	Mitigation Measure AES-1g: Implement Best Management Practices to Implement Project Landscaping Plan
30 31	Please refer to Mitigation Measure AES-1g in Chapter 17, <i>Aesthetics and Visual Resources,</i> Alternative 1A, Impact AES-1.
32 33	Impact REC-5: Result in Long-Term Reduction of Recreational Fishing Opportunities as a Result of the Operation of the Proposed Water Conveyance Facilities
34	NEPA Effects: Operation of Alternative 1B may result in changes in entrainment, spawning, rearing

and migration. However, in general, effects on (non-covered) fish species that are popular for

- 1 recreational fishing as a result of these changes are not of a nature/level that will adversely affect
- 2 recreational fishing. While there are some significant impacts to specific non-covered species, as
- discussed in Chapter 11, *Fish and Aquatic Resources*, Section 11.3.4.3, they are typically limited to
- specific rivers and not the population of that species as a whole. The effect is not adverse because it
   would not result in a substantial long-term reduction in recreational fishing opportunities.
- 5 would not result in a substantial long-term reduction in recreational fishing opportunities.
- *CEQA Conclusion:* The potential impact on covered and non-covered sport fish species from
   operation of Alternative 1B would be considered less than significant because any impacts to fish
   and, as a result, impacts to recreational fishing, are anticipated to be isolated to certain areas and
   would not impact the species population of any popular sportfishing species overall.
- Impact REC-6: Cause a Change in Reservoir or Lake Elevations Resulting in Substantial
   Reductions in Water-Based Recreation Opportunities and Experiences at North- and South of-Delta Reservoirs
- 13 **NEPA Effects:** Alternative 1B would have the same operational scenario as Alternative 1A, and as
- shown in Table 15-12a and Table 15-12b, Alternative 1B would result in the same changes as
   discussed under Alternative 1A. Also see Chapter 3, *Description of Alternatives*, Section 3.6.4.2, for
- 15 discussed under Alternative 1A. Also see Chapter 5, *Description of Alternatives*, Section 5.0.4.2, for 16 detailed information on the operational scenarios, and Appendix 5A, *Modeling Methodology*, for an
- 17 explanation of the CALSIM II model and assumptions.

### 18 Existing Conditions (CEQA Baseline) Compared to Alternative 1B (2060)

19 As shown in Table 15-12a and Table 15-12b, under Alternative 1B there would be from 1 to 20 20 additional years of the recreation thresholds being exceeded at the reservoirs relative to the existing condition. These represent a greater than 10% increased exceedance of the reservoir thresholds at 21 22 Trinity Lake, Shasta Lake, Folsom Lake, and at San Luis Reservoir. However, as discussed under Section 15.3.1, Methods for Analysis, these changes in SWP/CVP reservoir elevations are caused by 23 sea level rise, climate change, and operation of the alternative. It is not possible to specifically define 24 25 the exact extent of the changes due to implementation of the action alternative using these model simulation results. Thus, the precise contributions of sea level rise and climate change to the total 26 27 differences between Existing Conditions and Alternative 1B cannot be isolated in this comparison. 28 Please refer to the comparison of the No Action Alternative (2060) to Alternative 1B (2060) for a 29 discussion of the potential effects on end-of-September reservoir and lake elevations attributable to operation of Alternative 1B. 30

### 31 No Action Alternative (2060) Compared to Alternative 1B (LLT-2060)

- The comparison of Alternative 1B (2060) to the No Action Alternative (2060) condition most closely 32 represents changes in reservoir elevations that may occur as a result of operation of the alternative 33 because both conditions include sea level rise and climate change (see Appendix 5A, Modeling 34 35 *Methodology*). Operation of Alternative 1B would result in changes in the frequency with which the 36 end of September reservoir levels at Trinity Lake, Shasta Lake, Lake Oroville, Folsom Lake, New 37 Melones Lake, and San Luis Reservoir would fall below levels identified as important water-38 dependent recreation thresholds (Table 15-12a and Table 15-12b). In all but one instance (San Luis 39 Reservoir), the CALSIM II modeling results indicate that reservoir levels under Alternative 1B operations would fall below the individual reservoir thresholds less frequently than under No 40 41 Action Alternative (2060) conditions. These changes in reservoir elevations would not be adverse at Trinity Lake, Shasta Lake, Lake Oroville, Folsom Lake, and New Melones Lake, and would be 42
- 43 considered beneficial effects of Alternative 1B operations. Operation of Alternative 1B would not

adversely affect water-dependent or water-enhanced recreation at these reservoirs. Overall, these
 conditions represent improved recreation conditions under operation of Alternative 1B because
 there would be fewer years in which end-of-September reservoir levels would fall below the
 recreation thresholds thus indicating better boating opportunities, when compared to No Action
 Alternative (2060) conditions.

The modeling for San Luis Reservoir indicates there could be up to 6 additional years which the
reservoir level would fall below the reservoir boating threshold at the end of September for the
Dinosaur Point boat launch. This is a less than 10% change and would not result in a substantial
reduction in recreation opportunities or experiences. In addition, at the Basalt boat launch, which is
accessible to elevation 340 feet, operations under Alternative 1B would result in only one additional
year for which reservoir elevations would fall below the recreation threshold relative to the No
Action Alternative (2060) condition. This is also a less than 10% change and would not be

- considered a substantial reduction in recreation opportunities. Shoreline fishing would still be
   possible, and other recreation activities at the reservoir—picnicking, biking, hiking, and fishing—
   would be available. These changes would not be adverse.
- **CEQA** Conclusion: This impact on water-dependent and water-enhanced recreation opportunities at 16 north- and south-of-Delta reservoirs would be less than significant because, with the exception of 17 San Luis Reservoir, the CALSIM II modeling results indicate that reservoir levels attributable to 18 Alternative 1B (2060) operations would fall below the individual reservoir thresholds less 19 frequently than under No Action Alternative (2060). These changes in reservoir and lake elevations 20 21 would result in a less-than-significant impact on recreation opportunities and experiences at Trinity 22 Lake, Shasta Lake, Lake Oroville, Folsom Lake, and New Melones Lake. Because there would be 23 fewer years in which the reservoir or lake levels fall below the recreation threshold relative to No 24 Action Alternative (2060) conditions, these impacts would be considered beneficial impacts on 25 recreation opportunities and experiences. Operation of Alternative 1B would not substantially affect 26 water-dependent or water-enhanced recreation at these reservoirs. At San Luis Reservoir, the modeling indicates that reservoir levels could exceed the recreation threshold up to 6 additional 27 28 years under Alternative 1B operations relative to the No Action Alternative (2060) condition. This is 29 a less than 10% change and is not considered a substantial reduction in recreation opportunities or 30 experiences at this reservoir. Overall, these conditions represent improved recreation conditions under operation of Alternative 1B because there would be fewer years in which end-of-September 31 32 reservoir levels would fall below the recreation thresholds thus indicating better boating opportunities, when compared to No Action Alternative (2060) conditions. No mitigation is 33 34 required.

## Impact REC-7: Result in Long-Term Reduction in Water-Based Recreation Opportunities as a Result of Maintenance of the Proposed Water Conveyance Facilities

37 **NEPA Effects:** Effects of maintenance activities under Alternative 1B would be the same as described for Alternative 1A, Impact REC-7, and would result in periodic temporary but not substantial 38 39 adverse effects on boat passage and water-based recreational activities. Any effects would be shortterm (2 years or less) and intermittent. Other facility maintenance activities would occur on land 40 and would not affect boat passage and navigation. Implementation of the environmental 41 42 commitment to provide notification of construction and maintenance activities in waterways (Appendix 3B, Environmental Commitments) would reduce these effects. Effects on boat passage and 43 44 navigation resulting from the maintenance of intake facilities would be short-term and intermittent and would not be considered adverse. 45

1 **CEQA Conclusion:** Effects on recreation resulting from the maintenance of intake facilities would be

- 2 short-term and intermittent and would not result in significant impacts on boat passage, navigation,
- 3 or water-based recreation within the vicinity of the intakes. In addition, implementation of the
- 4 environmental commitment to provide notification of construction and maintenance activities in
- 5 waterways (Appendix 3B, *Environmental Commitments*) would further minimize these effects.
- 6 Intake maintenance impacts on recreation would be considered less-than-significant because
- 7 impacts, if any, on public access or public use of established recreation facilities would last for 2
- 8 years or less. Mitigation is not required.

## 9 Impact REC-8: Result in Long-Term Reduction in Land-Based Recreation Opportunities as a 10 Result of Maintenance of the Proposed Water Conveyance Facilities

**NEPA Effects:** Maintenance activities for the proposed water conveyance facilities would not affect 11 recreation opportunities because maintenance would take place within the individual facility right-12 of-way. The right-of-way under Alternative 1B includes the Stone Lakes NWR, White Slough Wildlife 13 Area, and Cosumnes River Preserve; however, the lands in the Stone Lakes NWR and Cosumnes 14 15 River Preserve in the right-of-way are not used for recreation, so there would be no effects on recreation opportunities. In the White Slough Wildlife Area (Pond 6) there would be a bridge right-16 of-way; facility maintenance activities would be restricted to roadway maintenance and would not 17 18 affect recreation opportunities in the wildlife area. There would be no substantial long-term change 19 to recreation opportunities as a result of maintenance of conveyance facilities; maintenance 20 activities would be short-term and intermittent. There would be no adverse effects.

*CEQA Conclusion*: Maintenance of conveyance facilities would be short-term and intermittent and
 would not result in any changes to land-based recreational opportunities. Therefore, there would be
 no impact. Mitigation is not required.

## Impact REC-9: Result in Long-Term Reduction in Fishing Opportunities as a Result of Implementing Conservation Measures 2–21

- **NEPA Effects:** Construction, and operation and maintenance of the proposed conservation measures 26 as part of Alternative 1B could have effects related to recreational fishing that are similar in nature 27 to those discussed above for construction, and operation and maintenance of proposed water 28 conveyance facilities. Although similar in nature, the potential intensity of any effects would likely 29 be substantially lower because the nature of the activities associated with implementing the 30 conservation measures would be different—less heavy construction equipment would be required 31 32 and the restoration actions would be implemented over a longer time frame than CM1. Potential effects from implementation of the conservation measures would be dispersed over a larger area 33 34 and would generally involve substantially fewer construction and operation effects associated with 35 built facilities. Additionally, overall, the habitat restoration and enhancement conservation measures would be expected to result in long-term benefits to aquatic species. Additional discussion 36 37 related to the individual conservation measures is provided below.
- 38 With regards to fishing opportunities, effects of implementing the conservation measures under
- Alternative 1B would be similar to those described for Alternative 1A. CM2–CM21 would be
- 40 expected to improve fishing opportunities in the study area although some effect on fishing
- 41 opportunities could take place during implementation of the conservation measures. Overall,
- 42 implementing the proposed conservation measures would be expected to provide beneficial effects
- 43 on aquatic habitat and fish abundance thereby improving fishing opportunities.

**CEOA Conclusion:** CM2–CM21 in the long-term would be expected to improve fishing opportunities 1 2 by enhancing fish habitat in the Yolo Bypass; restoring tidal habitat, seasonally inundated 3 floodplains, channel margins, and riparian habitat; controlling aquatic vegetation and predators; 4 controlling illegal harvest of covered species; and expanding boat launch facilities. During the implementation stage, these measures could result in impacts on fishing opportunities by 5 6 temporarily or permanently limiting access to fishing sites and disturbing fish habitat. CM2 would 7 increase the floodplain footprint in the Yolo Bypass Wildlife Area, which would result in decreased onshore fishing opportunities. These impacts would be considered less than significant because the 8 9 BDCP would include environmental commitments to consult with CDFW to expand wildlife viewing, angling, and hunting opportunities, as described in Recommendation DP R14 of the Delta 10 Plan(Appendix 3B, Environmental Commitments). CM4, CM13, and CM15 target predator fish species 11 and although these CMs would result in highly localized reductions of predatory species, overall, 12 13 these measures would not result in an appreciable decrease in Delta-wide abundances of predatory 14 game fish (refer to Chapter 11, Fish and Aquatic Resources, Section 11.3.4.3). Construction of 15 facilities could have short-term impacts on the noise or visual setting and could indirectly affect recreational fishing. The potential impact on covered and non-covered sport fish species from 16 17 construction activities would be considered less than significant because the BDCP would include environmental commitments to prevent water quality effects include environmental training; 18 19 implementation of stormwater pollution prevention plans, erosion and sediment control plans, hazardous materials management plans, and spill prevention, containment, and countermeasure 20 21 plans; disposal of spoils, and dredged material; and a barge operations plan (Appendix 3B, 22 Environmental Commitments). In addition, mitigation measures and environmental commitments 23 identified to reduce the effects of constructing CM1 would also be used to minimize effects of 24 construction on recreation (i.e., visual conditions, noise, transportation/access) associated with implementation of the other conservation measures. Because construction of the conservation 25 26 measure component facilities would be less intense and of shorter duration than construction of 27 CM1 conveyance facilities, the mitigation measures and environmental commitments would reduce 28 the construction-related impacts on recreational fishing associated with the other conservation 29 measures to a less-than-significant level. Further, the individual facilities or conservation elements will undergo additional environmental review and permitting which will include identification of 30 site-specific measures to further protect resources. 31

Environmental commitments that will reduce construction-related impacts on recreation include a 32 noise abatement plan and consultation with CDFW to expand recreational opportunities (Appendix 33 34 3B, Environmental Commitments; also see additional discussion under Impact REC-2 and Impact 35 REC-3, above). In addition, a number of mitigation measures will address construction-related 36 impacts on recreational fishing by reducing the degree of aesthetic and visual degradation at 37 construction sites (see Chapter 17, Aesthetics and Visual Resources, Section 17.3.3.2, Mitigation Measures AES-1a, AES-1b, AES-1c, AES-1d, AES-1e, AES-1f, AES-1g, AES-4b, and AES-4c; also see 38 39 additional discussion under Impact REC-2 and Impact REC-3, above). Mitigation measures TRANS-40 1a, TRANS-1b, and TRANS-1c will address traffic and transportation safety and access conditions 41 that could affect public use of recreation areas (see additional discussion under Impact REC-2 and 42 Impact REC-3, above, and Chapter 19, Transportation, Section 19.3.3.3). Mitigation measures NOI-1a and NOI-1b will address construction-related noise concerns (see additional discussion under 43 Impact REC-2 and Impact REC-3, above and Chapter 23, Noise, Section 23.4.3.3). Finally, should 44 45 construction of conservation measure facilities require pile-driving, mitigation measures to protect fish and aquatic species would be implemented to reduce these impacts (see additional discussion 46 under Impact REC-4, above and Chapter 11, Fish and Aquatic Resources, Section 11.3.4.3). 47

1 2	In the long term, the impact on fishing opportunities would be considered beneficial because the conservation measures are intended to enhance aquatic habitat and fish abundance.
3 4 5	Mitigation Measure AES-1a: Locate New Transmission Lines and Access Routes to Minimize the Removal of Trees and Shrubs and Pruning Needed to Accommodate New Transmission Lines and Underground Transmission Lines Where Feasible
6 7	Please refer to Mitigation Measure AES-1a in Chapter 17, <i>Aesthetics and Visual Resources,</i> Alternative 1A, Impact AES-1.
8 9	Mitigation Measure AES-1b: Install Visual Barriers between Construction Work Areas and Sensitive Receptors
10 11	Please refer to Mitigation Measure AES-1b in Chapter 17, <i>Aesthetics and Visual Resources</i> , Alternative 1A, Impact AES-1.
12 13	Mitigation Measure AES-1c: Develop and Implement a Spoil/Borrow and Reusable Tunnel Material Area Management Plan
14 15	Please refer to Mitigation Measure AES-1c in Chapter 17, <i>Aesthetics and Visual Resources,</i> Alternative 1A, Impact AES-1.
16	Mitigation Measure AES-1d: Restore Barge Unloading Facility Sites Once Decommissioned
17 18	Please refer to Mitigation Measure AES-1d in Chapter 17, <i>Aesthetics and Visual Resources</i> , Alternative 1A, Impact AES-1.
19 20	Mitigation Measure AES-1e: Apply Aesthetic Design Treatments to All Structures to the Extent Feasible
21 22	Please refer to Mitigation Measure AES-1e in Chapter 17, <i>Aesthetics and Visual Resources,</i> Alternative 1A, Impact AES-1.
23 24	Mitigation Measure AES-1f: Locate Concrete Batch Plants and Fuel Stations Away from Sensitive Visual Resources and Receptors and Restore Sites upon Removal of Facilities
25 26	Please refer to Mitigation Measure AES-1f in Chapter 17, <i>Aesthetics and Visual Resources,</i> Alternative 1A, Impact AES-1.
27 28	Mitigation Measure AES-1g: Implement Best Management Practices to Implement Project Landscaping Plan
29 30	Please refer to Mitigation Measure AES-1g in Chapter 17, <i>Aesthetics and Visual Resources,</i> Alternative 1A, Impact AES-1.
31 32	Mitigation Measure AES-4b: Minimize Fugitive Light from Portable Sources Used for Construction
33 34	Please refer to Mitigation Measure AES-4b in Chapter 17, <i>Aesthetics and Visual Resources,</i> Alternative 1A, Impact AES-4.

1 2	Mitigation Measure AES-4c: Install Visual Barriers along Access Routes, Where Necessary, to Prevent Light Spill from Truck Headlights toward Residences
3 4	Please refer to Mitigation Measure AES-4c in Chapter 17, <i>Aesthetics and Visual Resources,</i> Alternative 1A, Impact AES-4.
5 6	Mitigation Measure TRANS-1a: Implement Site-Specific Construction Traffic Management Plan
7 8	Please refer to Mitigation Measure TRANS-1a in Chapter 19, <i>Transportation</i> , Alternative 1A, Impact TRANS-1.
9 10	Mitigation Measure TRANS-1b: Limit Hours or Amount of Construction Activity on Congested Roadway Segments
11 12	Please refer to Mitigation Measure TRANS-1b in Chapter 19, <i>Transportation</i> , Alternative 1A, Impact TRANS-1.
13 14	Mitigation Measure TRANS-1c: Make Good Faith Efforts to Enter into Mitigation Agreements to Enhance Capacity of Congested Roadway Segments
15 16	Please refer to Mitigation Measure TRANS-1c in Chapter 19, <i>Transportation</i> , Alternative 1A, Impact TRANS-1.
17 18	Mitigation Measure NOI-1a: Employ Noise-Reducing Construction Practices during Construction
19	Please refer to Mitigation Measure NOI-1a in Chapter 23, Noise, Alternative 1A, Impact NOI-1.
20 21	Mitigation Measure NOI-1b: Prior to Construction, Initiate a Complaint/Response Tracking Program
22	Please refer to Mitigation Measure NOI-1b in Chapter 23, Noise, Alternative 1A, Impact NOI-1.
23 24	Mitigation Measure AQUA-1a: Minimize the Use of Impact Pile Driving to Address Effects of Pile Driving and Other Construction-Related Underwater Noise
25 26	Please refer to Mitigation Measure AQUA-1a in Chapter 11, <i>Fish and Aquatic Resources</i> , Alternative 1A, Impact AQUA-1.
27 28	Mitigation Measure AQUA-1b: Use an Attenuation Device to Reduce Effects of Pile Driving and Other Construction-Related Underwater Noise
29 30	Please refer to Mitigation Measure AQUA-1b in Chapter 11, <i>Fish and Aquatic Resources</i> , Alternative 1A, Impact AQUA-1.
31 32	Impact REC-10: Result in Long-Term Reduction in Boating-Related Recreation Opportunities as a Result of Implementing Conservation Measures 2–21
33 34	<b>NEPA Effects:</b> Effects on boating-related recreation activities stemming from implementation of the conservation measures under Alternative 1B would be similar to those described for Alternative 1A.

35 Implementing the conservation measures could result in an adverse effect on recreation by limiting

- 1 boating by reducing the extent of navigable waterways available to boaters. Once implemented, the
- 2 conservation measures could provide beneficial effects to recreation by expanding the extent of
- 3 navigable waterways available to boaters, improving and expanding boat launch facilities, and
- 4 removing nonnative vegetation that restricts or obstructs navigation.
- Under CM18, construction of a genetic refuge and research facility at the former Army Reserve near 5 6 the Delta Marina Yacht Harbor could result in construction-related effects on boaters at this site. The BDCP proponents would implement environmental commitments to include a noise abatement plan 7 8 (Appendix 3B, Environmental Commitments; also see additional discussion under Impact REC-2 and 9 Impact REC-3, above) to lessen these impacts. In addition, a number of mitigation measures are available to address construction-related effects on recreational boating by reducing the degree of 10 11 aesthetic and visual degradation at the construction site (see Chapter 17, Aesthetics and Visual 12 Resources, Section 17.3.3.2, Mitigation Measures AES-1a, AES-1b, AES-1c, AES-1d, AES-1e, AES-1f, AES-1g, AES-4b, and AES-4c; also see additional discussion under Impact REC-2 and Impact REC-3, 13 14 above). Mitigation measures TRANS-1a, TRANS-1b, and TRANS-1c are available to address traffic and transportation safety and access conditions of the marina (see additional discussion under 15 Impact REC-2 and Impact REC-3, above, and Chapter 19, Transportation, Section 19.3.3.3). 16 17 Mitigation measures NOI-1a and NOI-1b are available to address construction-related noise concerns (see additional discussion under Impact REC-2 and Impact REC-3, above and Chapter 23, 18 19
- Noise, Section 23.4.3.3). **CEQA Conclusion:** Channel modification and other activities associated with implementation of 20 21 some habitat restoration and enhancement measures and other conservation measures would limit 22 some opportunities for boating and boating-related recreation by reducing the extent of navigable water available to boaters. Temporary effects would also stem from construction, which may limit 23 24 boat access, speeds, or create excess noise, odors, or unattractive visual scenes during periods of 25 implementation. However, BDCP conservation measures would also lead to an enhanced boating experience by expanding the extent of navigable waterways available to boaters, improving and 26 expanding boat launch facilities, and removing nonnative vegetation that restricts or obstructs 27 28 navigation. CM11 would also provide beneficial effects on boating opportunities by improving and 29 expanding boating facilities within the study area. Because these measures would not be anticipated 30 to result in a substantial long-term disruption of boating activities, this impact is considered less
- 31 than significant for the conservation measures, with the exception of CM18, discussed further below.
- Under CM18, construction of a genetic refuge and research facility at the former Army Reserve near 32 33 the Delta Marina Yacht Harbor could result in construction-related impacts on boaters at this site. 34 The BDCP proponents would implement environmental commitments to include a noise abatement plan (Appendix 3B, Environmental Commitments; also see additional discussion under Impact REC-2 35 and Impact REC-3, above) to lessen these impacts. In addition, a number of mitigation measures 36 address construction-related impacts on recreational boating by reducing the degree of aesthetic 37 38 and visual degradation at the construction site (see Chapter 17, Aesthetics and Visual Resources, Section 17.3.3.2, Mitigation Measures AES-1a, AES-1b, AES-1c, AES-1d, AES-1e, AES-1f, AES-1g, AES-39 4b, and AES-4c; also see additional discussion under Impact REC-2 and Impact REC-3, above). 40 Mitigation measures TRANS-1a, TRANS-1b, and TRANS-1c will address traffic and transportation 41 safety and access conditions of the marina (see additional discussion under Impact REC-2 and 42 43 Impact REC-3, above, and Chapter 19, Transportation, Section 19.3.3.3). Mitigation measures NOI-1a and NOI-1b will address construction-related noise concerns (see additional discussion under 44 Impact REC-2 and Impact REC-3, above and Chapter 23, Noise, Section 23.4.3.3). Implementation of 45 these measures, as determined applicable to construction of this facility under future site-specific 46

1 2	environmental review, would reduce impacts on recreational boating to less than significant. No additional mitigation would be required.
3 4 5	Mitigation Measure AES-1a: Locate New Transmission Lines and Access Routes to Minimize the Removal of Trees and Shrubs and Pruning Needed to Accommodate New Transmission Lines and Underground Transmission Lines Where Feasible
6 7	Please refer to Mitigation Measure AES-1a in Chapter 17, <i>Aesthetics and Visual Resources</i> , Alternative 1A, Impact AES-1.
8 9	Mitigation Measure AES-1b: Install Visual Barriers between Construction Work Areas and Sensitive Receptors
10 11	Please refer to Mitigation Measure AES-1b in Chapter 17, <i>Aesthetics and Visual Resources</i> , Alternative 1A, Impact AES-1.
12 13	Mitigation Measure AES-1c: Develop and Implement a Spoil/Borrow and Reusable Tunnel Material Area Management Plan
14 15	Please refer to Mitigation Measure AES-1c in Chapter 17, <i>Aesthetics and Visual Resources,</i> Alternative 1A, Impact AES-1.
16	Mitigation Measure AES-1d: Restore Barge Unloading Facility Sites Once Decommissioned
17 18	Please refer to Mitigation Measure AES-1d in Chapter 17, <i>Aesthetics and Visual Resources</i> , Alternative 1A, Impact AES-1.
19 20	Mitigation Measure AES-1e: Apply Aesthetic Design Treatments to All Structures to the Extent Feasible
21 22	Please refer to Mitigation Measure AES-1e in Chapter 17, <i>Aesthetics and Visual Resources,</i> Alternative 1A, Impact AES-1.
23 24	Mitigation Measure AES-1f: Locate Concrete Batch Plants and Fuel Stations Away from Sensitive Visual Resources and Receptors and Restore Sites upon Removal of Facilities
25 26	Please refer to Mitigation Measure AES-1f in Chapter 17, <i>Aesthetics and Visual Resources,</i> Alternative 1A, Impact AES-1.
27 28	Mitigation Measure AES-1g: Implement Best Management Practices to Implement Project Landscaping Plan
29 30	Please refer to Mitigation Measure AES-1g in Chapter 17, <i>Aesthetics and Visual Resources,</i> Alternative 1A, Impact AES-1.
31 32	Mitigation Measure AES-4b: Minimize Fugitive Light from Portable Sources Used for Construction
33 34	Please refer to Mitigation Measure AES-4b in Chapter 17, <i>Aesthetics and Visual Resources,</i> Alternative 1A, Impact AES-4.

1 2	Mitigation Measure AES-4c: Install Visual Barriers along Access Routes, Where Necessary, to Prevent Light Spill from Truck Headlights toward Residences
3 4	Please refer to Mitigation Measure AES-4c in Chapter 17, <i>Aesthetics and Visual Resources</i> , Alternative 1A, Impact AES-4.
5 6	Mitigation Measure TRANS-1a: Implement Site-Specific Construction Traffic Management Plan
7 8	Please refer to Mitigation Measure TRANS-1a in Chapter 19, <i>Transportation</i> , Alternative 1A, Impact TRANS-1.
9 10	Mitigation Measure TRANS-1b: Limit Hours or Amount of Construction Activity on Congested Roadway Segments
11 12	Please refer to Mitigation Measure TRANS-1b in Chapter 19, <i>Transportation</i> , Alternative 1A, Impact TRANS-1.
13 14	Mitigation Measure TRANS-1c: Make Good Faith Efforts to Enter into Mitigation Agreements to Enhance Capacity of Congested Roadway Segments
15 16	Please refer to Mitigation Measure TRANS-1c in Chapter 19, <i>Transportation</i> , Alternative 1A, Impact TRANS-1.
17 18	Mitigation Measure NOI-1a: Employ Noise-Reducing Construction Practices during Construction
19	Please refer to Mitigation Measure NOI-1a in Chapter 23, Noise, Alternative 1A, Impact NOI-1.
20 21	Mitigation Measure NOI-1b: Prior to Construction, Initiate a Complaint/Response Tracking Program
22	Please refer to Mitigation Measure NOI-1b in Chapter 23, Noise, Alternative 1A, Impact NOI-1.
23 24	Impact REC-11: Result in Long-Term Reduction in Upland Recreational Opportunities as a Result of Implementing Conservation Measures 2–21
25 26	<b>NEPA Effects:</b> Implementing the conservation measures under Alternative 1B would have similar effects on upland recreation activities as those described for Alternative 1A, Impact REC-11.
 27	Implementing the conservation measures could result in an adverse effect on recreation
28	opportunities by reducing the extent of upland recreation sites and activities. Once implemented,
29	the conservation measures could adversely affect recreation by reducing the extent of upland areas
30	suitable for hiking, nature photography, or other similar activity. However, environmental
31	commitments would reduce these effects, and implementation of the measures would restore or
32	enhance new potential sites for upland recreation thereby improving the quality of recreational
33	opportunities. CM17–CM21 involve enforcement, management, or other individual, localized project
34	components that would not affect upland recreation opportunities. CM17 is an enforcement funding
35	mechanism and would not result in a physical change to upland areas; construction under CM18,
36	CM19 or CM21 would not affect existing upland recreation areas; and CM20 is an enforcement
37	action primarily located at boat launches and would not affect upland recreation areas and related
38	opportunities. These measures are not discussed further in this analysis.

**CEOA Conclusion:** Site preparation and earthwork activities associated with a number of 1 2 conservation measures would temporarily limit opportunities for upland recreational activities 3 where they occur in or near existing recreational areas. Noise, odors, and visual effects of 4 construction activities would also temporarily compromise the quality of upland recreation in and 5 around these areas. Additionally, it is possible that current areas of upland recreation would be converted to wetland or other landforms poorly suited to hiking, nature photography, or other 6 activities. These impacts on upland recreational opportunities would be considered less than 7 significant because the BDCP would include environmental commitments that would require BDCP 8 9 proponents to work with DFW to provide alternate public hunting opportunities and access and address additional management costs resulting from increased inundation of the Yolo Wildlife Area 10 resulting from CM2, as described in Recommendation DP R14 of the Delta Plan (Appendix 3B, 11 Environmental Commitments). Near-term implementation would also restore or enhance new 12 13 potential sites for upland recreation and the measure would improve the quality of existing 14 recreational opportunities adjacent to areas modified by the conservation measures. These 15 measures would not be anticipated to result in a substantial long-term disruption of upland recreational activities; thus, this impact is considered less than significant. 16

# Impact REC-12: Compatibility of the Proposed Water Conveyance Facilities and Other Conservation Measures with Federal, State, or Local Plans, Policies, or Regulations Addressing Recreation Resources

20 **NEPA Effects:** Constructing the proposed water conveyance facilities (CM1) and implementing CM2– 21 CM21 could result in the potential for incompatibilities with plans and policies related to protecting 22 recreation resources of the Delta. A number of plans and policies that coincide with the study area provide guidance for recreation resource issues as overviewed in Section 17.2, Regulatory Setting. 23 24 This overview of plan and policy compatibility evaluates whether Alternative 1B is compatible or 25 incompatible with such enactments, rather than whether impacts are adverse or not adverse or 26 significant or less than significant. If the incompatibility relates to an applicable plan, policy, or 27 regulation adopted to avoid or mitigate recreation effects, then an incompatibility might be 28 indicative of a related significant or adverse effect under CEQA and NEPA, respectively. Such 29 physical effects of Alternative 1B on recreation resources is addressed in Impacts REC-1 through REC-11, and in other chapters such as Chapter 23, Noise, Section 23.4.3.3, and Chapter 17, Aesthetics 30 31 and Visual Resources, Section 17.3.3.3. The following is a summary of compatibility evaluations 32 related to recreation resources for plans and policies relevant to the BDCP.

- The New Melones Lake Area Final Resource Management Plan, Management Guide for the Shasta 33 and Trinity Units of the Whiskeytown-Shasta-Trinity National Recreation Area, General 34 35 Management Plan for the Whiskeytown Unit of the Whiskeytown-Shasta-Trinity National Recreation Area, Folsom Lake State Recreation Area General Plan, Lake Oroville State Recreation 36 37 Area Resource Management Plan and General Development Plan, and San Luis Reservoir State Recreation Area General Development Plan all have policies or goals to protect the recreation 38 resources and promote a range of opportunities to visitors to these areas. Construction and 39 40 operation of the proposed water conveyance facilities and other conservation measures would not affect recreation opportunities in these areas and would be compatible with these plans. 41
- The Johnston-Baker-Andal-Boatwright Delta Protection Act of 1992 (Delta Protection Act), *Delta Protection Commission Land Use and Resource Management Plan for the Primary Zone of the Delta, Delta Plan,* and *Brannan Island and Franks Tract State Recreation Areas General Plan* are
   all focused on the protection of resources, including recreation resources, within the Delta.

1These plans have policies, objectives, or goals intended to protect and enhance existing2recreation and encourage development of new local and regional opportunities. Constructing3the proposed conveyance facilities would result in long term disruption to existing established4recreation areas in the study area and change the nature of the recreation setting. The proposed5water conveyance elements could be considered incompatible with measures to protect existing6recreation opportunities in the study area.

- The Delta Protection Act, the Delta Protection Commission's *Great California Delta Trail System*, and the *Great California Delta Trail Blueprint Report for Contra Costa and Solano Counties* all promote development of a regional trail system providing a continuous regional recreational corridor to provide bikeways and hiking trails. The BDCP proponents would work with these regional and local efforts to design proposed restoration areas to be compatible with and complement the goals of creating a regional trail network and where feasible to adapt restoration proposals to incorporate recreational amenities and opportunities in these areas.
- Regional plans and those geared toward the management of specific areas, including the *Stone* 14 Lakes National Wildlife Refuge CCP, Cosumnes River Preserve Management Plan, Brannan Island 15 and Franks Tract State Recreation Areas General Plan, Yolo Bypass Wildlife Area Land 16 17 Management Plan, the Yolo County General Plan, Lower Sherman Island Wildlife Area Land Management Plan, San Francisco Bay Plan, Suisun Marsh Protection Plan, and Solano County 18 19 General Plan Suisun Marsh Policy Addendum are primarily designed to preserve and enhance the 20 natural resource and recreation gualities of these areas. Implementing the BDCP alternatives 21 may create disruptions related to facility and restoration improvements. Proposed restoration 22 areas in the Yolo Bypass, on Sherman Island, and in Suisun Marsh would be designed to be compatible with and complement the current management direction for these areas and would 23 24 be required to adapt restoration proposals to meet current policy established for managing 25 these areas.
- The BDCP would be constructed and operate in compliance with regulations related to boat
   navigation jurisdiction, rules, and regulations enforced by local, state (including the California
   Department of Boating and Waterways), and federal (including the U.S. Coast Guard) boating
   law enforcement. The alternative would be compatible with California State Land Commission
   regulations related to recreational piers or marinas.
- EBRPD parks within the study area include Browns Island, Antioch/Oakley, and Big Break Parks
   (East Bay Regional Park District 2012b). Recreation at these parks would not be affected by this
   alternative.
- Alternative 1B would result in the construction of permanent and temporary features associated 34 • 35 with the proposed water conveyance facility across land governed by the general plans of Sacramento, San Joaquin, Contra Costa, and Alameda Counties. The county general plans all have 36 37 policies related to the protection of recreation resources and encourage the development of new water-based and land-based recreation opportunities. Sacramento and San Joaquin Counties 38 39 recognize the Delta as an area of international importance and as a major recreational resource 40 of these counties. Construction activities that disrupt and degrade recreation opportunities in the study area would be incompatible with policies designed to protect recreation resources, 41 including those intended to protect open space and natural areas and those that discourage 42 development of public facilities and infrastructure unless it is related to agriculture, natural 43 resources and open space, and has recreational value. 44

1 **CEQA Conclusion:** The incompatibilities identified in the analysis indicate the potential for a

- 2 physical consequence to the environment. The physical effects are discussed in impacts REC-1
- 3 through REC-11, above and no additional CEQA conclusion is required related to the compatibility of
- 4 the alternative with relevant plans and polices.

## 515.3.3.4Alternative 1C—Dual Conveyance with West Alignment and6Intakes W1–W5 (15,000 cfs; Operational Scenario A)

- 7 Table 15-14 lists the recreation sites and areas that may be affected by Alternative 1C (Mapbook
- 8 Figure 15-3). Specific effects on recreation areas or sites are discussed below.

#### 9 Table 15-14. Recreation Sites Potentially Affected during Construction of Alternative 1C

Recreation Site or Area	Primary Alternative Feature	Impact Source	Duration
Clarksburg Boat Launch	Intake 3; borrow and/or spoil site; temporary transmission lines	Noise and visual disturbances	Up to 6 years
Arrowhead Harbor Marina	Siphon at Miner Slough; siphon work area; canal; temporary transmission line	Noise and visual disturbances	Up to 4 years
Miner Slough Wildlife Area	Reusable tunnel material area	Noise and visual disturbances	Up to 6 years
Hidden Harbor Marina	Tunnel; tunnel ventilation / access shaft; temporary transmission line	Noise and visual disturbances	Up to 2 years
Delta Protection Lands, Grand Island	Tunnel; safe haven work area; barge unloading facility	Noise and visual disturbances	Up to 6 years
Twitchell Island	Tunnel; tunnel ventilation / access shaft; safe haven work area; temporary transmission line	Noise and visual disturbances	Up to 3 years
Franks Tract State Recreation Area	Tunnel; safe haven work area; temporary access road; temporary transmission line; temporary concrete batch plant	Noise and visual disturbances	Up to 2 years
Summer Lake Community Park	Tunnel work area; canal; temporary transmission line	Noise disturbance	Up to 6 years
Sycamore Drive Park	Tunnel work area; canal; siphon work area	Noise and visual disturbances	Up to 6 years
Clifton Court Forebay	Canal; Byron Tract Forebay; railroad work area; siphon; siphon work area; bridge; spoil area.	Noise and visual disturbances; access	Up to 4 years
Clifton Court Forebay	Control structures work area	Noise and visual disturbances	Up to 1 year
Lazy M Marina	Spoil site; siphon; siphon work area; railroad work area; Byron Tract Forebay	Noise and visual disturbances;	Up to 3 years

Impact REC-1: Permanent Displacement of Existing Well-Established Public Use or Private
 Commercial Recreation Facility Available for Public Access as a Result of the Location of

### 3 **Proposed Water Conveyance Facilities**

4 **NEPA Effects:** Alternative 1C includes locating a tunnel segment of the west alignment, 5 ventilation/access shaft, permanent access road to the tunnel shaft on Twitchell Island. The tunnel 6 would run north to south, essentially through the middle of the island. A temporary work area 7 would be located in the southernmost portion of the island adjacent to the proposed tunnel 8 alignment. A temporary access road and temporary transmission line would also be installed for use 9 during construction (up to 2 years). This temporary work area (safe haven area) and areas associated with the temporary access road and power-related features would be returned to pre-10 construction conditions. Twitchell Island is included in CDFW's Delta Island Hunting Program, a 11 12 late-season hunt for pheasants and waterfowl on state-owned lands on Twitchell and Sherman Islands (California Department of Fish and Game 2009a). Both the canal alignment (tunnel portion) 13 and a vent shaft would run underground through the hunting area (Table 15-14 and Mapbook 14 Figure 15-3). 15

- Permanently locating the tunnel, ventilation/access shaft, and permanent access road on Twitchell
   Island would not result in adverse effects on hunting or recreational opportunities on Twitchell
   Island postconstruction. Temporary effects that may occur as a result of construction are discussed
- 19 under Impact REC-2, below.
- *CEQA Conclusion*: Alternative 1C conveyance facilities involve the tunnel, ventilation/access shaft,
   and permanent access road on Twitchell Island and would not result in adverse effects on hunting or
   recreational opportunities (Table 15-14 and Mapbook Figure 15-3). The alternative would not result
   in the permanent displacement of any public use or private commercial recreation facility available
   for public access. Therefore, impacts are considered less than significant. No mitigation is required.

## Impact REC-2: Result in Long-Term Reduction of Recreation Opportunities and Experiences as a Result of Constructing the Proposed Water Conveyance Facilities

- 27 **NEPA Effects:** A total of 11 recreation sites are within the potential impact area under Alternative 1C 28 (Table 15-14 and Mapbook Figure 15-3). Adverse effects on recreation may include restricted access 29 to a recreation facility or use of an area; degraded recreation opportunities and experiences as a result of construction noise or changes to the visual setting; or other conflict with construction that 30 31 could adversely affect the ability of visitors to participate in recreational activities at the site or area. If these effects were to occur, visitors may choose to visit different recreation areas or marinas 32 during the construction period. Effects specific to each area are described below. Also see Chapter 33 34 12, Terrestrial Biological Resources, Section 12.3.3.4, Chapter 17, Aesthetics and Visual Resources, Section 17.3.3.4, Chapter 19, Transportation, Section 19.3.3.4, and Chapter 23, Noise, Section 35 23.4.3.4, for additional detail related to waterfowl/wildlife, aesthetics/visual resources, 36
- 37 transportation, and noise, respectively.

### 38 Clarksburg Boat Launch (Fishing Access)

The Clarksburg Boat Launch is north of Intake W3 site and within the impact area for the intake and related facilities, including a large potential borrow and/or spoils area that would be just west of County Road E9. In addition, a permanent access road would extend from County Road E9, southeast of the boat launch area, and a temporary transmission line would be installed along the county road, also west of the boat launch area. Construction would last up to 6 years and would primarily occur

Monday through Friday for up to 24 hours per day. Dewatering in the vicinity of Intake 3 also would 1 2 be ongoing 7 days a week for 24 hours per day throughout excavation construction to provide a dry 3 workspace. Construction of the intake would occur in the Sacramento River and on the west side of 4 the river. Access to the Clarksburg Boat Launch site would be maintained using County Road E9 or a 5 detour; access is not expected to be a concern because there is sufficient distance upstream to allow for continued use of the boating access facilities. However, construction noise could adversely affect 6 7 fishing opportunities by making the site less desirable for fishing. On-water access to the site, as well as use of the boat ramp, would not be affected by activities downstream, upstream, or across the 8 9 river.

Construction activities (transmission line, access road, and borrow/spoils area) would be visible from the site, although most of the Intake W3 site lies south of a bend in the river and may be out of view from onshore. In addition, construction noise from the intake, access road, temporary transmission lines, and borrow/spoils area could negatively affect the recreation setting and thus could affect the recreation experience of visitors participating in picnicking, boat launching, or fishing at the site.

### 16 Arrowhead Harbor Marina

Arrowhead Harbor Marina is located at the junction of Miner and Duck Sloughs. Construction north 17 and east of the marina would include the canal, a siphon under Miner Slough, temporary 18 19 transmission lines, and a permanent access road. Construction would last up to 4 years and would 20 primarily occur Monday through Friday for up to 24 hours per day. Dewatering would likely be needed along the canal alignment possibly in the vicinity of the marina, and would be ongoing 7 days 21 22 a week for 24 hours per day throughout excavation construction to provide a dry workspace. 23 Arrowhead Harbor has 76 berths, a ramp, and picnic facilities. Vehicular access to the marina would 24 be maintained using Holland Road or a detour. Traffic levels on Holland Road may increase because of construction. On-water access to the marina would also be maintained, and use of the marina's 25 boating facilities would not be affected by construction. Boating and picnicking opportunities would 26 still be available at the marina during construction. Construction in Miner Slough may not be fully 27 28 visible from the marina, although the boating experience for visitors to the marina would be affected 29 by construction that would occur immediately east of the marina and along the slough. Construction near this marina would be temporary, but would result in long-term adverse effects on the 30 recreation setting and recreation experiences at the marina and areas up and downstream Miner 31 32 and Duck Sloughs.

### 33 Miner Slough Wildlife Area

The Miner Slough Wildlife Area provides bird watching, wildlife viewing, fishing and waterfowl 34 35 hunting opportunities. Construction activities at a RTM area across the slough and east of the site would generate elevated noise and visual setting disruptions for visitors to this area (which is only 36 37 accessible by boat). Construction would last up to 6 years and would primarily occur Monday through Friday for up to 24 hours per day. Construction noise and activities could adversely affect 38 39 hunting and wildlife viewing opportunities. The construction noise could result in reduced opportunities for wildlife viewing and visual disruptions, degrading the recreation experience of 40 41 visitors' at the wildlife area and on the water in the immediate vicinity of construction. As discussed 42 in Chapter 12, Terrestrial Biological Resources, Section 12.3.3.4, mitigation would be available to 43 address effects on nesting birds and waterfowl populations. In addition, over the longer term of the 44 action alternatives, implementation of CM3 and CM11 will result in protection and enhancement of

- 1 at least 8,100 acres of managed wetlands (see BDCP Chapter 3, Section 3.4, *Conservation Measures*,
- 2 Goal MWNC1, Objective MWNC1.1) that will provide suitable habitat conditions for covered species
- and native biodiversity, including benefiting migratory waterfowl. Under CM3, the protection of
- cultivated lands will also benefit sandhill crane and other species. Implementation of CM11 would
   provide beneficial effects on recreation opportunities by allowing recreation to occur on
- 6 approximately 61,000 acres of lands in the BDCP reserve system, consisting of grassland, vernal
- pool complex, riparian, managed wetland, and aquatic natural community types (see BDCP Chapter
- 4, Section 4.2.3.9.2 *Recreation*). The reserve system would comprise more than 170 miles of trail (25
- 9 of which would be new), 4 picnic areas, 15 new trailhead facilities and one updated boating facility,
- as well as a new boat launch facility within the footprint of the North Delta diversion facilities.
- 11 Permitted activities will include hiking, wildlife viewing, docent-led wildlife and botanical tours,
- 12 bicycling, equestrian use, hunting, fishing, and boating, depending on the location.

### 13 Hidden Harbor Marina

14 Hidden Harbor Marina is an all-sailboat facility located at the junction of Cache and Steamboat Sloughs, just west of the canal alignment. Related construction activities which would occur north 15 and east of the marina include a tunnel ventilation and access shaft, a permanent access road, and a 16 temporary transmission line. Construction would last up to 2 years and would primarily occur 17 Monday through Friday for up to 24 hours per day. Vehicular access to the marina would be 18 19 maintained using SR 84 or a detour. Traffic levels on SR 84 may increase because of construction 20 On-water access to the marina would also be maintained, and use of the marina's boating facilities 21 would not be affected by construction. Boating opportunities would still be available at the marina during canal tunnel construction; however, the recreation experiences of marina users may be 22 23 affected by construction and noise. Construction activities in Steamboat Slough would not be visible to marina users. Marina users may be able to hear construction noise, however, which could 24 temporarily affect the recreation setting and their recreation experiences at the marina. Because 25 construction of these facilities would last 2 years or less, this is considered a short-term effect. 26

### 27 Delta Protection Lands

28 These lands on the southern tip of Grand Island between Steamboat Sough and the Sacramento

- 29 River are designated Natural Reserve open space in the *Sacramento County General Plan*
- 30 (Sacramento County 2011). The area is considered an important natural area supporting marsh and
- 31 riparian habitat. Although there are no formal or designated recreation facilities, recreationists
- visiting the area, especially on the southeastern side near the Sacramento River temporary barge
- unloading facility, could be exposed to elevated noise for the duration of construction use of the
- barge which is anticipated to last up to 6 years. Construction would primarily occur Monday through
   Friday, for up to 24 hours per day.

### 36 Twitchell Island

- Alternative 1C conveyance facilities, including the canal alignment (tunnel portion would run from north to south through Twitchell Island. Related construction would include a tunnel
- 39 ventilation/access shaft, a permanent road to the access shaft, a temporary work area (safe haven
- 40 area), a permanent access road to the tunnel shaft, and temporary transmission line. Construction
- 41 would last up to 3 years and would primarily occur Monday through Friday for up to 24 hours per
- 42 day. Twitchell Island is part of CDFW's Delta Island Hunting Program, a late-season hunt for
- 43 pheasants and waterfowl (California Department of Fish and Game 2009a). These lands are

- 1 available through the cooperation of DWR and CDFW does not have any management authority over
- 2 these lands. As a result, hunting opportunities may vary from year to year depending on DWR
- projects and the management and cropping patterns of tenant farmers (California Department of
   Fish and Game 2009a).

5 Access to the area would be maintained using existing roads or detours. Construction noise and 6 activities could adversely affect hunting opportunities, depending on the timing of construction 7 although only a small portion of the island would be affected. As discussed in Chapter 12, Terrestrial 8 Biological Resources, Section 12.3.3.4, mitigation would be available to address effects on nesting 9 birds and waterfowl populations. In addition, over the longer term of the action alternatives, implementation of CM3 and CM11 will result in protection and enhancement of at least 8,100 acres 10 of managed wetlands (see BDCP Chapter 3, Section 3.4, Conservation Measures, Goal MWNC1, 11 12 Objective MWNC1.1) that will provide suitable habitat conditions for covered species and native biodiversity, including benefiting migratory waterfowl. Under CM3, the protection of cultivated 13 lands will also benefit sandhill crane and other species. As described above in the Miner Slough 14 Wildlife Area section, implementation of CM11 would provide beneficial effects on recreation 15 opportunities by allowing recreation to occur on approximately 61,000 acres of lands in the BDCP 16 17 reserve system. Permitted activities will include hiking, wildlife viewing, docent-led wildlife and botanical tours, bicycling, equestrian use, hunting, fishing, and boating. 18

#### 19 Franks Tract State Recreation Area

Alternative 1C tunnel conveyance facility would run from north to south through the western 20 portion of the Franks Tract State Recreation Area. Related construction activities north of Franks 21 22 Tract State Recreation Area include tunnel access shaft construction, a temporary concrete batch 23 plant, and temporary transmission line. South of Franks Tract State Recreation Area construction 24 activities include a temporary safe haven work area, temporary access road, and a temporary transmission line. Construction would last up to 2 years and would primarily occur Monday through 25 26 Friday for up to 24 hours per day. Franks Tract State Recreation Area, with most of its acreage 27 underwater, is only accessible by water. Because of its limited access and fluctuating water levels, recreational use is by anglers and waterfowl hunters. Recreation activities such as boating and 28 29 waterskiing also occur within the Franks Tract State Recreation Area. Boat access to the area 30 would be maintained. Construction noise and activities could adversely affect hunting opportunities and the recreation experiences of hunters and anglers. Generally, the nature of construction in this 31 32 area is less than in other parts of the alignment and anglers could relocate a short distance even to other areas within the recreation area. There would be little effect on boaters and waterskiing. 33

#### 34 Sycamore Drive Park and Lakewood Drive Community Parks

35 Sycamore Drive (0.26 acre) and Lakewood Drive (0.58 acre) parks in the Summer Lake community in Oakley, provide localized recreation amenities including lawn areas, picnic tables, playground, 36 37 and barbeque areas. Construction of the canal and use of a tunnel work area and a siphon work area in the immediate vicinity of these parks would adversely affect neighborhood recreation 38 opportunities. Construction would last up to 6 years and primarily would occur Monday through 39 40 Friday for up to 24 hours per day. Vehicular access to the parks within the neighborhood would not be affected. Recreation experiences of park users would be adversely affected primarily by 41 construction noise. Construction areas would likely not be highly visible from either park area 42 because of earthen berms that separate the community from adjacent land uses on the southwest. 43

#### 1 Clifton Court Forebay

Clifton Court Forebay offers public fishing and hunting access from Lindeman Road on the west side
of the forebay. There are no recreation facilities at the forebay; motorized boating, camping, and
swimming are not allowed. Most fishing and hunting use at the forebay likely occurs along the west
and south areas of the forebay, although some visitors walk or ride a bike around the forebay to
reach other fishing and hunting locations.

7 Access to the forebay would be maintained using Clifton Court Road or a detour. Construction would 8 take up to 5 years and would primarily occur Monday through Friday for up to 24 hours per day. Construction noise could deter fish and wildlife during and after construction periods, affecting 9 fishing and other recreational opportunities. The opportunities for visitors who use the southern 10 part of the forebay would be affected the most because of its proximity to the proposed construction 11 areas. Construction during waterfowl hunting season would adversely affect recreational hunting 12 (i.e., when hunting is permitted on Wednesdays) to the degree that use is temporarily degraded. 13 14 Effects on weekend hunting (permitted on Saturdays and Sundays) could be less because construction equipment would not be operating. As discussed in Chapter 12, Terrestrial Biological 15 16 Resources, Section 12.3.3.4, mitigation would be available to address the effect on nesting birds and 17 waterfowl populations near construction areas. In addition, over the longer term of the action alternatives, implementation of CM3 and CM11 will result in protection and enhancement of at least 18 8,100 acres of managed wetlands (see BDCP Chapter 3, Section 3.4, Conservation Measures, Goal 19 20 MWNC1, Objective MWNC1.1) that will provide suitable habitat conditions for covered species and 21 native biodiversity, including benefiting migratory waterfowl. Under CM3, the protection of 22 cultivated lands will also benefit sandhill crane and other species. As described above in the Miner 23 Slough Wildlife Area section, implementation of CM11 would provide beneficial effects on recreation 24 opportunities by allowing recreation to occur on approximately 61,000 acres of lands in the BDCP 25 reserve system. Permitted activities will include hiking, wildlife viewing, docent-led wildlife and 26 botanical tours, bicycling, equestrian use, hunting, fishing, and boating.

The construction areas for the new facilities would likely not be visible from the main public forebay access point; however, visitors at the southern part of the forebay would be able to see the construction areas, which could affect the recreation setting and detract from their recreation experiences. Construction noise and the resulting reduced opportunities for fishing or hunting could also adversely affect the ambient recreation setting in the vicinity of construction activities and degrade the recreation experience.

The overall recreation experience for boaters or bank fishermen in the vicinity of construction areas
 would be diminished because of elevated noise levels and visual setting disruptions.

#### 35 Lazy M Marina

Lazy M Marina is a private marina on Italian Slough west of Clifton Court Forebay. The marina is 36 located southwest of the proposed Byron Tract Forebay, west and northwest of a spoil site, siphon, 37 siphon work area, and east of a work area. Construction would last up to 3 years and would 38 39 primarily occur Monday through Friday for up to 24 hours per day. Vehicular access to the site would be maintained by using Clifton Court Road or a detour. Water access to the marina may be 40 affected during siphon and transmission line construction activities which would occur east of the 41 marina. Siphon and transmission line construction activities require crossing Italian Slough. Marina 42 users coming to and leaving the marina may experience delays as a result of in-slough construction 43

activities. The recreation experience of marina users would be adversely affected by construction
 activities and noise.

#### 3 **Other Recreation Opportunities**

#### 4 On-Water Recreation

5 Cliff's Marina is upstream of Intake W1 construction area and Clarksburg Marina falls between the construction impact area for Intakes W1 and W2. Similarly, Rivers End Marina & Boat Storage is not 6 7 within the immediate construction impact area for the Byron Tract Forebay and related facilities near Clifton Court Forebay. Although these and other marinas or fishing sites fall outside of the 8 9 impact area for noise and visual disruption, the overall recreation experience for boaters or fishermen in the vicinity of construction areas would be diminished because of the elevated noise 10 levels as well as visual setting disruptions. In addition, recreation activities, fishing or boating, 11 within the Fisherman's Cut between Bradford Island and Webb Tract would be disrupted by 12 activities associated with tunnel placement including a concrete batch plant. Overall, construction 13 activities associated with the proposed water conveyance facilities would range from 1 year to up to 14 15 5 years depending on the site. Work would primarily occur Monday through Friday for up to 24 hours per day. In-river construction would be further limited primarily to June 1 through October 31 16 17 each year. Although dewatering would take place 7 days a week for 24 hours per day, it would not result in adverse noise effects. Weekday construction would reduce the amount of fish and other 18 wildlife in recreation areas in the vicinity of the intakes, resulting in decreased recreation 19 opportunities related to wildlife and fish, causing recreationists to experience a changed recreation 20 21 setting.

#### 22 Campgrounds

23 Nighttime construction activities would require the use of bright lights that would negatively affect nighttime views of and from the work area. This would affect any overnight camping at the 24 25 recreation sites and areas discussed above, although day use areas that close at sunset would not be adversely affected. Mitigation Measures AES-4a, AES-4b, and AES-4c would be available to reduce 26 the effects of nighttime construction lighting. As discussed in Chapter 23, Noise, Section 23.4.3.4, 27 another nighttime effect on recreation would be construction noise levels that could adversely affect 28 camping or other nighttime recreation uses within up to 2,800 feet of construction areas. Nighttime 29 30 construction could be infrequent and intermittent, but would adversely affect camping sites. Nighttime construction would not occur on weekends or holidays. Mitigation Measures NOI-1a and 31 NOI-1b would be available to address these effects. 32

#### 33 Summary

Construction of Alternative 1C intakes and water conveyance facilities would result in disruption to recreational opportunities that would last from 1 to 5 years. Indirect effects on recreation experiences may occur as a result of impaired access, construction noise, or negative visual effects associated with construction. Although construction may occur year-round and last up to 9 years, construction in the vicinity of identified recreation facilities would last from 1 to 5 years and in-river construction would be primarily limited to June 1 through October 31 each year.

As discussed in Chapter 12, *Terrestrial Biological Resources*, Section 12.3.3.2, construction could
 have an adverse effect on waterfowl if they were present in or adjacent to work areas and could
 result in destruction of nests or disturbance of nesting and foraging behaviors. These effects could

indirectly affect recreational wildlife viewing and hunting in the study area; however, mitigation 1 2 measures, environmental commitments, and conservation measures would provide several benefits 3 to waterfowl habitat, which would result in increased recreational opportunities. Mitigation 4 Measure BIO-75, Conduct preconstruction nesting bird surveys and avoid disturbance of nesting birds, 5 would be available to address these effects. In addition, in areas near greater sandhill crane habitat, construction-related disturbances (noise and visual), installation of transmission lines, or habitat 6 7 degradation associated with accidental spills, runoff and sedimentation, and dust could have adverse effects on sandhill cranes and related recreational viewing opportunities. These effects on 8 9 sandhill crane would be minimized with BDCP AMM20 (Greater Sandhill Crane) and BDCP AMM31 (Noise Abatement). These measures, designed to avoid and minimize effects on greater sandhill 10 crane, would be implemented by the BDCP proponents where determined necessary for all covered 11 activities throughout the permit term. These and other BDCP AMMs are detailed in BDCP Appendix 12 13 3.C, Avoidance and Minimization Measures. Also, as discussed in Appendix 3B, Environmental 14 *Commitments*, DWR would implement an environmental commitment that would dispose of and 15 reuse spoils, reusable tunnel material, and dredged material. Materials could be reused for purposes such as flood protection, habitat restoration, subsidence reversal. In addition, over the longer term 16 17 of the action alternatives, implementation of CM3 and CM11 will result in protection and enhancement of 8,100 acres of managed wetlands (see BDCP Chapter 3, Section 3.4, Conservation 18 19 Measures, Goal MWNC1, Objective MWNC1.1) that will provide suitable habitat conditions for covered species and native biodiversity, including benefiting migratory waterfowl. CM3 will also 20 21 protect cultivated lands, which will benefit sandhill crane and other species. Implementation of 22 CM11 will provide beneficial effects on recreation opportunities by allowing recreation to occur on 23 approximately 61,000 acres of lands in the BDCP reserve system, consisting of grassland, vernal 24 pool complex, riparian, managed wetland, and aquatic natural community types (see BDCP Chapter 4, Section 4.2.3.9.2 *Recreation*). The reserve system would comprise more than 170 miles of trail (25 25 of which would be new), 4 picnic areas, 15 new trailhead facilities and one updated boating facility, 26 27 as well as a new boat launch facility within the footprint of the North Delta diversion facilities. 28 Permitted activities will include hiking, wildlife viewing, docent-led wildlife and botanical tours, 29 bicycling, equestrian use, hunting, fishing, and boating.

30 Chapter 17, Aesthetics and Visual Resources, Section 17.3.3.4, identifies a number of mitigation measures that would be available to address construction-related visual effects on sensitive 31 receptors from vegetation removal for transmission lines and access routes (AES-1a), provision of 32 visual barriers between construction work areas and sensitive receptors (AES-1b), and locating 33 concrete batch plants and fuel stations away from sensitive resources and receptors (AES-1f). In 34 35 addition, the chapter identifies measures to address longer term visual effects associated with 36 changes to the landscape/visual setting from construction and the presence of new water conveyance features. These include developing and implementing a spoil/borrow and RTM area 37 management plan (AES-1c), restoring barge loading facility sites once they are decommissioned 38 39 (AES-1d), applying aesthetic design treatments to all structures to the extent feasible (AES-1e), 40 restoring concrete batch plants and fuel stations upon removal of facilities (AES-1f), and implementing best management practices to implement a project landscaping plan (AES-1g). DWR 41 42 would also make a commitment to enhance the visual character of the area by creating new wildlife viewing sites and enhancing interest in the construction site by constructing viewing areas and 43 displaying information about the project, which may attract people who may use the recreation 44 facilities to the construction site as part of the visit. 45

1 To further compensate for the loss of access as a result of constructing the river intakes, the BDCP 2 proponents will work with the California Department of Parks and Recreation to help insure the 3 elements of CM1 would not conflict with the elements proposed in DPR's Recreation Proposal for 4 the Sacramento-San Joaquin Delta and Suisun Marsh (California Department of Parks and Recreation 2011d) that would enhance bicycle and foot access to the Delta. This would include the 5 6 helping to fund or construct elements of the American Discovery Trail and the potential conversion 7 of the abandoned Southern Pacific Railroad rail line that formerly connected Sacramento to Walnut Grove. The BDCP project proponents will ensure that the constructed elements of CM1 would not 8 9 result in physical barriers to implementing the Delta recreation access elements outlined in the DPR proposal. The BDCP project proponents will also work with DPR to determine if some of the 10 constructed elements of CM1 could incorporate elements of the DPR's proposal. 11

12 As described in Chapter 19, Transportation, Section 19.3.3.2, Mitigation Measure TRANS-1a would involve preparation of site-specific construction traffic management plans that would address 13 14 potential public access routes and provide construction information notification to local residents and recreation areas/businesses. Additionally, DWR would provide and publicize alternative modes 15 of access to affected recreation areas as an environmental commitment. Where construction 16 17 impedes access around or near existing recreation areas (e.g., Clifton Court forebay), the project proponents would provide clear pedestrian, bicycle, and vehicular routes around or across 18 19 construction sites. These would be designed to be safe, pleasant and would integrate with opportunities to view the construction site as an additional area of interest. These physical facilities 20 would be combined with public information, including sidewalk wayfinding information that would 21 22 clearly indicate present and future opportunities for access. Mitigation Measure TRANS-1b would 23 limit construction hours or activities and prohibit construction vehicle trips on congested roadway segments and Mitigation Measure TRANS-1c would implement measures to enhance capacity of 24 25 congested roadway segments.

Chapter 23, *Noise*, Section 23.4.3.4, discusses that construction noise effects could be addressed
through mitigation measures that call for use of noise-reducing construction practices (NOI-1a) and
implementation of a complaint/response tracking program (NOI-1b), and an environmental
commitment requiring a noise abatement plan (Appendix 3B, *Environmental Commitments*). In
addition, specific noise-generating activities near recreation areas would be scheduled to the extent
possible so as to avoid effects on passive recreation activities such as walking, picnicking, and
viewing the aesthetic amenities of the area.

In addition to these mitigation measures and environmental commitments, Mitigation Measure RECwould ensure continued access to existing recreation experiences. The Delta offers many alternative recreational opportunities for water-based, water-enhanced, and land-based recreation, all of which would continue to be available for recreationists. However, due to the length of time that construction would occur and the dispersed effects across the Delta, the direct and indirect effects related to temporary disruption of existing recreational activities at facilities within the impact area would be adverse.

*CEQA Conclusion*: Construction of Alternative 1C intakes and related water conveyance facilities
 would result in temporary short-term (i.e., lasting 2 years or less) and long-term (i.e., lasting over 2
 years) impacts on well-established recreational opportunities and experiences in the study area
 because of access, noise, and visual setting disruptions that would result in loss of public use. These
 impacts would be temporary, but may occur year-round and would occur over the long-term.
 Mitigation measures, environmental commitments, and AMMs would reduce these construction-

5	though mitigation measures and environmental commitments would reduce impacts on wildlife,
6	visual setting, transportation, and noise conditions that could detract from the recreation
7	experience, due to the dispersed effects on the recreation experience across the Delta, it is not
8	certain the mitigation would reduce the level of these impacts to less than significant in all instances
9	such that there would be no reduction of recreational opportunities or experiences over the entire
10	study area. Therefore, these impacts are considered significant and unavoidable. However, the
11	impacts related to construction of the intakes would be less than significant.
12	Mitigation Measure REC-2: Provide Alternative Bank Fishing Access Sites
13	Please refer to Mitigation Measure REC-2 under Impact REC-2 in the discussion of Alternative
14	1A.
15	Mitigation Measure BIO-75: Conduct Preconstruction Nesting Bird Surveys and Avoid
16	Disturbance of Nesting Birds
17	Please refer to Mitigation Measure BIO-75 in Chapter 12, Terrestrial Biological Resources,
18	Alternative 1A, Impact BIO-75.
19	Mitigation Measure AES-1a: Locate New Transmission Lines and Access Routes to
20	Minimize the Removal of Trees and Shrubs and Pruning Needed to Accommodate New
21	Transmission Lines and Underground Transmission Lines Where Feasible
22	Please refer to Mitigation Measure AES-1a in Chapter 17, Aesthetics and Visual Resources,
23	Alternative 1A, Impact AES-1.
24	Mitigation Measure AES-1b: Install Visual Barriers between Construction Work Areas and
25	Sensitive Receptors
26	Please refer to Mitigation Measure AES-1b in Chapter 17, Aesthetics and Visual Resources,
27	Alternative 1A, Impact AES-1.
28	Mitigation Measure AES-1c: Develop and Implement a Spoil/Borrow and Reusable Tunnel
29	Material Area Management Plan
30	Please refer to Mitigation Measure AES-1c in Chapter 17, Aesthetics and Visual Resources,
31	Alternative 1A, Impact AES-1.
32	Mitigation Measure AES-1d: Restore Barge Unloading Facility Sites Once Decommissioned
33	Please refer to Mitigation Measure AES-1d in Chapter 17, Aesthetics and Visual Resources,
34	Alternative 1A, Impact AES-1.

related impacts by implementing measures to protect or compensate for effects on wildlife habitat

and species; minimize the extent of changes to the visual setting, including nighttime light sources;

measures. However, the level of impact would not be reduced to less than significant because even

manage construction-related traffic; and implement noise reduction and complaint tracking

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1	Mitigation Measure AES-1e: Apply Aesthetic Design Treatments to All Structures to the
2	Extent Feasible
3 4	Please refer to Mitigation Measure AES-1e in Chapter 17, <i>Aesthetics and Visual Resources,</i> Alternative 1A, Impact AES-1.
5	Mitigation Measure AES-1f: Locate Concrete Batch Plants and Fuel Stations Away from
6	Sensitive Visual Resources and Receptors and Restore Sites upon Removal of Facilities
7 8	Please refer to Mitigation Measure AES-1f in Chapter 17, <i>Aesthetics and Visual Resources,</i> Alternative 1A, Impact AES-1.
9	Mitigation Measure AES-1g: Implement Best Management Practices to Implement Project
10	Landscaping Plan
11 12	Please refer to Mitigation Measure AES-1g in Chapter 17, <i>Aesthetics and Visual Resources,</i> Alternative 1A, Impact AES-1.
13	Mitigation Measure AES-4a: Limit Construction to Daylight Hours within 0.25 Mile of
14	Residents
15	Please refer to Mitigation Measure AES-4a in Chapter 17, <i>Aesthetics and Visual Resources,</i>
16	Alternative 1A, Impact AES-4.
17	Mitigation Measure AES-4b: Minimize Fugitive Light from Portable Sources Used for
18	Construction
19 20	Please refer to Mitigation Measure AES-4b in Chapter 17, <i>Aesthetics and Visual Resources,</i> Alternative 1A, Impact AES-4.
21	Mitigation Measure AES-4c: Install Visual Barriers along Access Routes, Where Necessary,
22	to Prevent Light Spill from Truck Headlights toward Residences
23 24	Please refer to Mitigation Measure AES-4c in Chapter 17, <i>Aesthetics and Visual Resources,</i> Alternative 1A, Impact AES-4.
24	Alternative 1A, Impact AES-4.
25	Mitigation Measure TRANS-1a: Implement Site-Specific Construction Traffic Management
24 25 26 27	<ul> <li>Alternative 1A, Impact AES-4.</li> <li>Mitigation Measure TRANS-1a: Implement Site-Specific Construction Traffic Management Plan</li> <li>Please refer to Mitigation Measure TRANS-1a in Chapter 19, <i>Transportation</i>, Alternative 1A,</li> </ul>

Mitigation Measure TRANS-1c: Make Good Faith Efforts to Enter into Mitigation Agreements to Enhance Capacity of Congested Roadway Segments

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Please refer to Mitigation Measure TRANS-1c in Chapter 19, Transportation, Alternative 1A, Impact TRANS-1.

#### 5 Mitigation Measure NOI-1a: Employ Noise-Reducing Construction Practices during Construction 6

7 Please refer to Mitigation Measure NOI-1a in Chapter 23, *Noise*, Alternative 1A, Impact NOI-1.

#### 8 Mitigation Measure NOI-1b: Prior to Construction, Initiate a Complaint/Response **Tracking Program** 9

Please refer to Mitigation Measure NOI-1b in Chapter 23, *Noise*, Alternative 1A, Impact NOI-1. 10

#### Impact REC-3: Result in Long-Term Reduction of Recreational Navigation Opportunities as a 11 **Result of Constructing the Proposed Water Conveyance Facilities** 12

13 **NEPA Effects:** Changes to boat passage and navigation on the Sacramento River and other waterways in the study area, including obstructions to boat passage and boat traffic delays, would 14 occur during the construction of Alternative 1C. Construction of intakes and siphons would include 15 the installation of cofferdams in the waterways and the use of barges, barge-mounted cranes, or 16 other large waterborne equipment. Piers or temporary barge unloading facilities could also be 17 located at the intake sites. Construction equipment, such as barges and dredges, could obstruct boat 18 19 passage or cause congestion, as could the placement of cofferdams or barge unloading facilities. Channel obstructions and potential congestion may pose navigational and safety hazards to boaters. 20 Reduced boat speed limits could delay boat traffic in the vicinity of the construction sites. 21

#### 22 Intakes

Construction of the five Sacramento River intakes associated with Alternative 1C would result in 23 24 temporary obstructions to boat passage and navigation and boat traffic delays in this reach of the 25 Sacramento River. The planned locations of the intakes are generally the same as those proposed for Alternative 1A, as described previously, with the exception that intake facilities would be 26 27 constructed on the west side of the river rather than the east side. As described in the discussion of Alternative 1A, Impact REC-3, the Sacramento River would remain navigable during construction; 28 29 most of the river channel would remain open to passage. Site-specific safety features, including determination of the temporary speed-restriction zones would be developed under the Mitigation 30 31 Measure TRANS-1a that involves the BDCP proponents developing and implementing site-specific 32 construction traffic management plans, including waterway navigation elements. Within the speedrestricted zones around the intake areas, high-speed recreation (e.g., waterskiing, wakeboarding, 33 and tubing) would effectively be eliminated. Mitigation Measure TRANS-1a also involves providing 34 notification of construction activities in waterways to ensure information about construction site 35 location(s), construction schedules, and identification of no-wake zone and/or detours is posted at 36 37 Delta marinas and public launch ramps. Although there is sufficient width in the channel to allow boat passage, boaters could experience minor delays related to construction speed zones. However, 38 this could still result in effects on boat navigation and related boating recreation (waterskiing, 39 wakeboarding, tubing), which would be considered adverse because, although temporary, the 40 effects would be long-term, lasting more than 2 years. 41

#### 1 Siphons

Construction of the four siphons associated with Alternative 1C would result in temporary
 obstruction of boat passage and may also cause boat traffic delays or navigation hazards to boaters.

4 The siphons would cross four navigable waterways.

#### 5 • Elk Slough

- 6 Miner Slough
- 7 Rock Slough
- 8 Italian Slough

Culvert siphons would be constructed as culvert structures using cofferdams and open cut-andcover construction methods with conventional cast-in-place concrete structures. For most siphons, a
bypass channel would be constructed to redirect water away from the work area. For larger sloughs
or where other restrictions exist, culvert siphons could be constructed in two or three phases, each
phase lasting up to 1 year, depending on construction permit conditions. In each phase, a temporary
cofferdam would be installed that would occupy as much as one-half of the width of the waterway.

The siphon across Elk Slough is located about 2.6 miles upstream from where Elk Slough joins Sutter Slough. Elk Slough is a narrow, winding waterway with no recreation facilities. Upstream, passage to Elk Slough is blocked by the Sacramento River levee road; therefore, boats can enter the slough only from the downstream end.

- The siphon location on Rock Slough is near the west end of the slough, where the slough meets theContra Costa Canal and boat navigation ends.
- Boat traffic volume in the vicinity of these two siphons is expected to be low, and most waterway
  use is likely by anglers. Effects on boat passage and navigation at the siphon locations on Elk Slough
  and Rock Slough would be minor.
- The siphon location on Miner Slough is 2 miles west of where the waterway meets Sutter Slough and
  5.3 miles upstream from where the waterway meets Cache Slough. Arrowhead Harbor Marina, with
  76 boat berths, is a quarter-mile west of the siphon site. The siphon location on Italian Slough is
  located about one-third of a mile east of the west end of the slough, where navigation ends and
  where the Lazy M Marina is located, and about 2.5 miles west of the slough's junction with Old River.
  The marina provides about 35 berths, substantial dry storage, and a boat ramp and is likely the
  source of most boat traffic on Italian Slough.

Boat traffic volume in the vicinity of the siphons on Miner and Italian Sloughs may be high at times 31 32 because of the proximity of these marinas. Because boat traffic would be confined to a limited portion of the channel by the cofferdams, increased boat traffic congestion is likely to occur during 33 34 peak use times (primarily summer weekends). However, boaters may choose to bypass the siphon construction site on Miner Slough by using the reach between the marina and Cache Slough. 35 Although boats would not be able to use the portion of the waterway where construction was 36 occurring, the use of each of these waterways for recreational navigation would be allowed to 37 38 continue during construction.

#### 1 Temporary Barge Unloading Facilities

- 2 Alternative 1C includes two barge unloading facilities to be built on Cache Slough and the
- 3 Sacramento River (Mapbook Figure 15-3). Construction and use of these facilities could also result
- 4 in temporary effects on boat passage and navigation. The facilities would be used to transfer
- 5 pipeline construction equipment and materials to and from construction sites and would be
- 6 removed after construction was completed. Construction of the facilities may require partial channel
- 7 closures and use of equipment within the waterways. The adverse effects from the construction of
- 8 the barge unloading facilities would be temporary, lasting approximately 5 years.
- 9 The Cache Slough barge facility would occupy about 1,200 feet of the east bank of the slough, just south of the junction with Miner Slough and the Sacramento River Deep Water Ship Channel. The 10 slough is about 650 feet wide at this location. Therefore, even if the barge facility and barge 11 operations at this location occupied a substantial portion of the river, several hundred feet of 12 unimpeded channel width would remain, and there would be little effect on boat passage. Also, boat 13 traffic volume is likely low at this location, although some traffic moving between Miner Slough and 14 Arrowhead Marina (located about 5 miles north on Miner Slough) and Cache Slough or the 15 16 Sacramento River (3 miles to the south) would be expected.
- The Sacramento River barge facility would be about 0.5 mile east of (upstream from) the river's 17 junction with Cache Slough and would occupy about 500 feet of the south riverbank. The river 18 19 channel is about 700 feet wide at this location. Therefore, even if the barge facility and barge operations at this location occupied a substantial portion of the river, several hundred feet of 20 unimpeded channel width would remain. However, peak boat traffic volume is likely to be high at 21 22 this location. Viera's Resort, with 160 boat berths and a boat launch, and Long Island, with about 50 private homes with docks, are within 1 mile upstream. The City of Rio Vista, with two boat launches 23 24 and a marina, is 2 miles downstream. Because boat traffic would be confined to a limited portion of the channel by the barge facility and barge unloading operations, increased boat traffic congestion 25 may occur during peak use times (primarily summer weekends). 26
- 27 Alternative 1C would result in the creation of obstructions to boat passage causing boat traffic 28 delays and impediments to boat movement. Overall, effects on temporary alteration of recreational navigation would be considered adverse. Mitigation Measure TRANS-1a would be available to 29 reduce effects to marine navigation by development and implementation of site-specific 30 31 construction traffic management plans, including specific measures related to management of 32 barges and stipulations to notify the commercial and leisure boating communities of proposed barge operations in the waterways. Additionally, BDCP proponents would contribute funds for the 33 construction of new recreation opportunities as well as for the protection of existing recreation 34 opportunities as outlined in Recommendation DP R11 of the Delta Plan. BDCP proponents would 35 also assist in funding the expansion of state recreation areas in the Delta as described in 36 37 Recommendation DP R13 of the Delta Plan. Potential uses of these funds could be for the reopening of Brannan Island State Recreation Area, completion of Delta Meadows-Locke Boarding House and 38 39 potential addition of new State parks at Barker Slough, Elkhorn Basin, the Wright-Elmwood Tract, 40 and south Delta. The funds will be transferred prior to, or concurrent with, commencement of construction of the BDCP. This commitment serves to compensate for the loss of recreational 41 opportunities within the project area by providing a recreational opportunity 42 downstream/upstream in the same area for the same regional recreational users. These 43 commitments are further described in Appendix 3B, Environmental Commitments. 44

- Invasive aquatic vegetation can limit access to boats and reduce swimming areas. BDCP would
   contribute funds to further the DBW's aquatic weed control programs in the Delta. Enhanced ability
   to control these invasive vegetation would lead to increased recreation opportunities which would
   compensate for the loss of recreational opportunities within the project area by providing a
   recreational opportunity downstream/upstream in the same area for the same regional recreational
   users. The funds will be transferred prior to, or concurrent with, commencement of construction of
   the BDCP. This commitment is described in Appendix 3B, *Environmental Commitments*.
- 8 CM13 (Invasive Aquatic Vegetation Control) provides for the control of egeria, water hyacinth, and 9 other IAV throughout the Plan Area. However, the BDCP proponents would also commit to partner with existing programs operating in the Delta (including DBW, U.S. Department of Agriculture-10 Agriculture Research Service, University of California Cooperative Extension Weed Research and 11 Information Center, California Department of Food and Agriculture, local Weed Management Areas, 12 13 Resource Conservation Districts, and the California Invasive Plant Council) to perform risk assessment and subsequent prioritization of treatment areas to strategically and effectively reduce 14 expansion of the multiple species of IAV in the Delta. This risk assessment would dictate where 15 initial control efforts would occur to maximize the effectiveness of the conservation measure. 16
- 17 CM13 (*Invasive Aquatic Vegetation Control*) and the environmental commitments would create and 18 rehabilitate alternative recreation opportunities for those eliminated during construction. BDCP 19 proponents would also ensure through various outreach methods that recreationists were aware of 20 nearby recreation opportunities for similar water sports (e.g., Victoria Canal, Empire Cut or Bishop 21 Cut). Nonetheless, effects on waterskiing, wakeboarding or tubing opportunities would last 22 approximately 5 years (long-term) and would be considered adverse because of the reduced 23 recreation opportunity and experiences expected to exist near construction activity.
- **CEOA Conclusion:** Alternative 1C would result in significant impacts on boat passage and navigation 24 25 in the Sacramento River and other waterways within the Delta where intakes, temporary barge unloading facilities, and siphons occur. The creation of obstructions to boat passage would result in 26 boat traffic delays and impediments to boat movement. Changes to boat passage and navigation 27 28 would also result in temporary impacts on wakeboarding, waterskiing, and tubing because of 29 reduced speeds and passage impediments. Mitigation Measure TRANS-1a would reduce impacts on 30 marine navigation by development and implementation of site-specific construction traffic management plans, including specific measures related to management of barges and stipulations to 31 notify the commercial and leisure boating communities of proposed barge operations in the 32 33 waterways. While the environmental commitments would reduce impacts on water-based recreation (water-skiing, wakeboarding, tubing) in these areas by creating alternative recreation 34 opportunities for those eliminated during construction, these impacts would be long-term and 35 therefore, considered significant and unavoidable. 36

## 37Mitigation Measure TRANS-1a: Implement Site-Specific Construction Traffic Management38Plan

Please refer to Mitigation Measure TRANS-1a in Chapter 19, *Transportation*, Alternative 1A,
 Impact TRANS-1.

### Impact REC-4: Result in Long-Term Reduction of Recreational Fishing Opportunities as a Result of Constructing the Proposed Water Conveyance Facilities

3 **NEPA Effects:** Overall, the effect on recreational fishing in the study area would be as described 4 under Alternative 1A, Impact REC-4. As discussed in Chapter 11, Fish and Aquatic Resources, Section 5 11.3.4.4, Sacramento River and Delta region fish populations would not be affected by changes to 6 localized water quality conditions, underwater noise, fish stranding or other physical disturbances, 7 or reduced habitat areas such that recreational fishing opportunities would be substantially reduced 8 during construction. BDCP environmental commitments to prevent water quality effects include 9 environmental training; implementation of stormwater pollution prevention plans, erosion and sediment control plans, hazardous materials management plans, and spill prevention, containment, 10 and countermeasure plans; disposal of spoils, RTM, and dredged material; and a barge operations 11 plan (Appendix 3B, Environmental Commitments). RTM would be removed from RTM storage areas 12 (which represent a substantial portion of the permanent impact areas) and reused, as appropriate, 13 as bulking material for levee maintenance, as fill material for habitat restoration projects, or other 14 beneficial means of reuse identified for the material. Mitigation Measures AQUA-1a and AQUA-1b 15 would be available to avoid and minimize adverse effects on sport fish populations from impact pile 16 driving. Although fish populations likely would not be affected to the degree that fishing 17 opportunities would be substantially reduced, construction conditions would introduce noise and 18 visual disturbances that would affect the recreation experience for anglers. 19

20 While construction noise would be temporary, and primarily be limited to Monday through Friday, it would be ongoing for up to 24 hours per day and for up to 5 years near individual work sites. Visual 21 22 setting disruptions could distract from the recreation experience including on weekends. However, Mitigation Measures NOI-1a and NOI-1b would address construction noise effects. Additionally, 23 24 specific noise-generating activities near recreation areas would be scheduled to the extent possible 25 so as to avoid effects on passive recreation activities on-shore fishing. Mitigation measures would also be available to address construction-related visual effects on sensitive receptors from 26 vegetation removal for transmission lines and access routes (AES-1a), provision of visual barriers 27 28 between construction work areas and sensitive receptors (AES-1b), and locating concrete batch plants and fuel stations away from sensitive resources and receptors (AES-1f). In addition, the 29 30 chapter identifies measures to address longer term visual effects associated with changes to the landscape/visual setting from construction and the presence of new water conveyance features. 31 32 These include developing and implementing a spoil/borrow and RTM area management plan (AES-1c), restoring barge loading facility sites once they are decommissioned (AES-1d), applying aesthetic 33 34 design treatments to all structures to the extent feasible (AES-1e), restoring concrete batch plants 35 and fuel stations upon removal of facilities (AES-1f), and implementing best management practices 36 to implement a project landscaping plan (AES-1g). Overall, construction of the proposed water 37 conveyance facilities would not degrade the fishing experience for boat and on-shore fishing locations. Additionally, anglers could move to other locations along the Sacramento River and 38 throughout the Delta region and REC-2 would provide anglers with alternative bank fishing access 39 sites further removed from areas affected by construction. This effect would not be adverse. 40

*CEQA Conclusion*: The potential impact on covered and non-covered sport fish species from
 construction activities would be considered less than significant because the BDCP would include
 environmental commitments to prevent water quality effects include environmental training;
 implementation of stormwater pollution prevention plans, erosion and sediment control plans,
 hazardous materials management plans, and spill prevention, containment, and countermeasure
 plans; disposal of spoils, RTM, and dredged material; and a barge operations plan (Appendix 3B,

*Environmental Commitments*) and Mitigation Measures AQUA-1a and AQUA-1b to avoid and
 minimize adverse effects on sport fish populations from impact pile driving. Mitigation Measure
 REC-2 would ensure continued access for bank fishing at established sport fishing locations such
 that there would be no long-term reduction of local fishing opportunities and experiences. This

5 impact would be less than significant.

6	Mitigation Measure REC-2: Provide Alternative Bank Fishing Access Sites
7 8	Please refer to Mitigation Measure REC-2 under Impact REC-2 in the discussion of Alternative 1A.
9 10	Mitigation Measure AQUA-1a: Minimize the Use of Impact Pile Driving to Address Effects of Pile Driving and Other Construction-Related Underwater Noise
11 12	Please refer to Mitigation Measure AQUA-1a in Chapter 11, <i>Fish and Aquatic Resources</i> , Alternative 1A, Impact AQUA-1.
13 14	Mitigation Measure AQUA-1b: Use an Attenuation Device to Reduce Effects of Pile Driving and Other Construction-Related Underwater Noise
15 16	Please refer to Mitigation Measure AQUA-1b in Chapter 11, <i>Fish and Aquatic Resources</i> , Alternative 1A, Impact AQUA-1.
17 18	Mitigation Measure NOI-1a: Employ Noise-Reducing Construction Practices during Construction
19	Please refer to Mitigation Measure NOI-1a in Chapter 23, Noise, Alternative 1A, Impact NOI-1.
20 21	Mitigation Measure NOI-1b: Prior to Construction, Initiate a Complaint/Response Tracking Program
22	Please refer to Mitigation Measure NOI-1b in Chapter 23, Noise, Alternative 1A, Impact NOI-1.
23 24 25	Mitigation Measure AES-1a: Locate New Transmission Lines and Access Routes to Minimize the Removal of Trees and Shrubs and Pruning Needed to Accommodate New Transmission Lines and Underground Transmission Lines Where Feasible
26 27	Please refer to Mitigation Measure AES-1a in Chapter 17, <i>Aesthetics and Visual Resources</i> , Alternative 1A, Impact AES-1.
28 29	Mitigation Measure AES-1b: Install Visual Barriers between Construction Work Areas and Sensitive Receptors
30 31	Please refer to Mitigation Measure AES-1b in Chapter 17, <i>Aesthetics and Visual Resources,</i> Alternative 1A, Impact AES-1.
32 33	Mitigation Measure AES-1c: Develop and Implement a Spoil/Borrow and Reusable Tunnel Material Area Management Plan
34 35	Please refer to Mitigation Measure AES-1c in Chapter 17, <i>Aesthetics and Visual Resources</i> , Alternative 1A, Impact AES-1.

1	Mitigation Measure AES-1d: Restore Barge Unloading Facility Sites Once Decommissioned
2 3	Please refer to Mitigation Measure AES-1d in Chapter 17, <i>Aesthetics and Visual Resources,</i> Alternative 1A, Impact AES-1.
4 5	Mitigation Measure AES-1e: Apply Aesthetic Design Treatments to All Structures to the Extent Feasible
6 7	Please refer to Mitigation Measure AES-1e in Chapter 17, <i>Aesthetics and Visual Resources,</i> Alternative 1A, Impact AES-1.
8 9	Mitigation Measure AES-1f: Locate Concrete Batch Plants and Fuel Stations Away from Sensitive Visual Resources and Receptors and Restore Sites upon Removal of Facilities
10 11	Please refer to Mitigation Measure AES-1f in Chapter 17, <i>Aesthetics and Visual Resources,</i> Alternative 1A, Impact AES-1.
12 13	Mitigation Measure AES-1g: Implement Best Management Practices to Implement Project Landscaping Plan
14 15	Please refer to Mitigation Measure AES-1g in Chapter 17, <i>Aesthetics and Visual Resources,</i> Alternative 1A, Impact AES-1.
16 17	Impact REC-5 Result in Long-Term Reduction of Recreational Fishing Opportunities as a Result of the Operation of the Proposed Water Conveyance Facilities
18 19 20 21 22 23 24	<b>NEPA Effects:</b> Operation of Alternative 1C may result in changes in entrainment, spawning, rearing and migration. However, in general, effects on (non-covered) fish species that are popular for recreational fishing as a result of these changes are not of a nature/level that will adversely affect recreational fishing. While there are some significant impacts to specific non-covered species, as discussed in Chapter 11, <i>Fish and Aquatic Resources</i> , Section 11.3.4.4, they are typically limited to specific rivers and not the population of that species as a whole. The effect is not adverse because it would not result in a substantial long-term reduction in recreational fishing opportunities
25 26 27 28	<b>CEQA Conclusion:</b> The potential impact on covered and non-covered sport fish species from operation of Alternative 1C would be considered less than significant because any impacts to fish and, as a result, impacts to recreational fishing, are anticipated to be isolated to certain areas and would not impact the species population of any popular sportfishing species overall.
29 30 31	Impact REC-6: Cause a Change in Reservoir or Lake Elevations Resulting in Substantial Reductions in Water-Based Recreation Opportunities and Experiences at North- and South- of-Delta Reservoirs
32 33 34 35	Alternative 1C would have the same operational scenario as Alternative 1A, and as shown in Table 15-12a and Table 15-12b, operation of Alternative 1C would result in the same changes as discussed under Alternative 1A. Also see Chapter 3, <i>Description of Alternatives</i> , Section 3.6.4.2, for detailed information on the operational scenarios, and Appendix 5A, <i>Modeling Methodology</i> , for an avalantic of the CALSIM II model and assumptions.

36 explanation of the CALSIM II model and assumptions.

#### 1 Existing Conditions (CEQA Baseline) Compared to Alternative 1C (2060)

2 As shown in Table 15-12a and Table 15-12b, under Alternative 1C there would be from 1 to 20 3 additional years of the recreation thresholds being exceeded at the reservoirs relative to the existing 4 condition. These represent a greater than 10% increased exceedance of the reservoir thresholds at 5 Trinity Lake, Shasta Lake, Folsom Lake, and at San Luis Reservoir. However, as discussed under 6 Section 15.3.1, Methods for Analysis, these changes in SWP/CVP reservoir elevations are caused by 7 sea level rise, climate change, and operation of the alternative. It is not possible to specifically define 8 the exact extent of the changes due to implementation of the action alternative using these model 9 simulation results. Thus, the precise contributions of sea level rise and climate change to the total 10 differences between Existing Conditions and Alternative 1C cannot be isolated in this comparison. Please refer to the comparison of the No Action Alternative (2060) to Alternative 1C (2060) for a 11 discussion of the potential effects on end-of-September reservoir and lake elevations attributable to 12 operation of Alternative 1C. 13

#### 14 No Action Alternative (2060) Compared to Alternative 1C (2060)

The comparison of Alternative 1C (2060) to the No Action Alternative (2060) condition most closely 15 16 represents changes in reservoir elevations that may occur as a result of operation of the alternative 17 because both conditions include sea level rise and climate change (see Appendix 5A, Modeling *Methodology*). Operation of Alternative 1C would result in changes in the frequency with which the 18 end of September reservoir levels at Trinity Lake, Shasta Lake, Lake Oroville, Folsom Lake, New 19 Melones Lake, and San Luis Reservoir would fall below levels identified as important water-20 21 dependent recreation thresholds (Table 15-12a and Table 15-12b). In all but one instance (San Luis 22 Reservoir), the CALSIM II modeling results indicate that reservoir levels under Alternative 1C 23 operations would fall below the individual reservoir thresholds less frequently than under No Action Alternative (2060) conditions. These changes in reservoir elevations would not be adverse at 24 25 Trinity Lake, Shasta Lake, Lake Oroville, Folsom Lake, and New Melones Lake, and would be 26 considered beneficial effects of Alternative 1C operations. Operation of Alternative 1C would not 27 adversely affect water-dependent or water-enhanced recreation at these reservoirs. Overall, these 28 conditions represent improved recreation conditions under operation of Alternative 1C because 29 there would be fewer years in which end-of-September reservoir levels would fall below the 30 recreation thresholds thus indicating better boating opportunities, when compared to No Action 31 Alternative (2060) conditions.

32 The modeling for San Luis Reservoir indicates there could be up to 6 additional years which the reservoir level would fall below the reservoir boating threshold at the end of September for the 33 34 Dinosaur Point boat launch. This is a less than 10% change and would not result in a substantial reduction in recreation opportunities or experiences. In addition, at the Basalt boat launch, which is 35 accessible to elevation 340 feet, operations under Alternative 1C would result in only one additional 36 37 year for which reservoir elevations would fall below the recreation threshold relative to the No 38 Action Alternative (2060) condition. This is also a less than 10% change and would not be 39 considered a substantial reduction in recreation opportunities. Shoreline fishing would still be possible, and other recreation activities at the reservoir—picnicking, biking, hiking, and fishing— 40 would be available. These changes would not be adverse. 41

*CEQA Conclusion*: This impact on water-dependent and water-enhanced recreation opportunities at
 north- and south-of-Delta reservoirs would be less than significant because, with the exception of
 San Luis Reservoir, the CALSIM II modeling results indicate that reservoir levels attributable to

Alternative 1C (2060) operations would fall below the individual reservoir thresholds less 1 2 frequently than under No Action Alternative (2060). These changes in reservoir and lake elevations would result in a less-than-significant impact on recreation opportunities and experiences at Trinity 3 4 Lake, Shasta Lake, Lake Oroville, Folsom Lake, and New Melones Lake. Because there would be fewer years in which the reservoir or lake levels fall below the recreation threshold relative to No 5 6 Action Alternative (2060) conditions, these impacts would be considered beneficial impacts on 7 recreation opportunities and experiences. Operation of Alternative 1C would not substantially affect water-dependent or water-enhanced recreation at these reservoirs. At San Luis Reservoir, the 8 9 modeling indicates that reservoir levels could exceed the recreation threshold up to 6 additional years under Alternative 1C operations relative to the No Action Alternative (2060) condition. This is 10 a less than 10% change and is not considered a substantial reduction in recreation opportunities or 11 experiences at this reservoir. Overall, these conditions represent improved recreation conditions 12 13 under operation of Alternative 1C because there would be fewer years in which end-of-September 14 reservoir levels would fall below the recreation thresholds thus indicating better boating 15 opportunities, when compared to No Action Alternative (2060) conditions. No mitigation is required. 16

## Impact REC-7: Result in Long-Term Reduction in Water-Based Recreation Opportunities as a Result of Maintenance of the Proposed Water Conveyance Facilities

19 **NEPA Effects:** Intake maintenance activities, such as painting, cleaning, making repairs, conducting 20 biofouling prevention, conducting corrosion prevention, and maintaining equipment, could have a minor effect on boat passage and navigation in the Sacramento River. Repair efforts requiring 21 22 barges and divers, as well as activities to remove debris and sediment, could cause a temporary impediment to boat movement and result in slowing of Sacramento River boat traffic in the 23 24 immediate vicinity of the affected intake structure and reduce opportunities for waterskiing, 25 wakeboarding and tubing in the immediate vicinity of the intake structures. However, boat passage and navigation on the river would still be possible around any barges or other maintenance 26 equipment and these effects would be expected to be short-term (2 years or less). In addition, the 27 28 areas around the proposed intakes are not usually used for waterskiing, wakeboarding and tubing, and many miles of the Sacramento River would still be usable for these activities during periodic 29 maintenance events. 30

- Maintenance of intake facilities would result in periodic temporary but not substantial adverse effects on boat passage and water-based recreational activities. Any effects would be short-term and intermittent. Other facility maintenance activities would occur on land and would not affect boat passage and navigation. Implementation of the environmental commitment to provide notification of construction and maintenance activities in waterways (Appendix 3B, *Environmental Commitments*) would reduce these effects. Effects on boat passage and navigation resulting from the maintenance of intake facilities would be short-term and intermittent and would not be considered
- maintenance of intake facilities would be short-term and intermittent and would not be consideredadverse.

*CEQA Conclusion*: Effects on recreation resulting from the maintenance of intake facilities would be
 short-term and intermittent and would not result in significant impacts on boat passage, navigation,
 or water-based recreation within the vicinity of the intakes. In addition, implementation of the
 environmental commitment to provide notification of construction and maintenance activities in
 waterways (Appendix 3B, *Environmental Commitments*) would further minimize these effects.
 Intake maintenance impacts on recreation would be considered less than significant because

impacts, if any, on public access or public use of established recreation facilities would last for 2
 years or less. Mitigation is not required.

### Impact REC-8: Result in Long-Term Reduction in Land-Based Recreation Opportunities as a Result of Maintenance of the Proposed Water Conveyance Facilities

5 **NEPA Effects:** Maintenance activities for the proposed water conveyance facilities may include painting, landscaping, equipment replacement, and mechanical repairs that would be short-term 6 7 and intermittent and would not affect recreation opportunities because maintenance would occur 8 within the individual facility right-of-way, which does not include any recreation facilities or 9 recreation use areas. In addition, there would be no public recreation use of the new facilities. Maintenance activities would not result in any significant noise that would affect nearby 10 recreational opportunities. Therefore, there would be no effect on recreation opportunities as a 11 result of maintenance of the proposed water conveyance facilities. There would be no adverse 12 effects. 13

*CEQA Conclusion*: Maintenance of conveyance facilities would be short-term and intermittent and
 would not result in any changes to land-based recreational opportunities. Therefore, there would be
 no impact. Mitigation is not required.

## Impact REC-9: Result in Long-Term Reduction in Fishing Opportunities as a Result of Implementing Conservation Measures 2–21

**NEPA Effects:** Construction, and operation and maintenance of the proposed conservation 19 20 components as part of Alternative 1C could have effects related to recreational fishing that are 21 similar in nature to those discussed above for construction, and operation and maintenance of 22 proposed water conveyance facilities. Although similar in nature, the potential intensity of any effects would likely be substantially lower because the nature of the activities associated with 23 24 implementing the conservation components would be different—less heavy construction equipment would be required and the restoration actions would be implemented over a longer time frame than 25 CM1. Potential effects from implementation of the conservation components would be dispersed 26 over a larger area and would generally involve substantially fewer construction and operation 27 effects associated with built facilities. Additionally, overall, the habitat restoration and enhancement 28 components would be expected to result in long-term benefits to aquatic species. Additional 29 discussion related to the individual conservation measures is provided below. 30

- With regards to fishing opportunities, effects of implementing the conservation components under Alternative 1C would be similar to those described for Alternative 1A. CM2–CM21 would be
- expected to improve fishing opportunities in the Study area although some effect on fishing
- 34 opportunities could take place during implementation of the conservation measures. Overall,
- 35 implementing the proposed conservation components would be expected to provide beneficial
- 36 effects on aquatic habitat and fish abundance thereby improving fishing opportunities.
- *CEQA Conclusion*: CM2-CM21 in the long-term would be expected to improve fishing opportunities
   by enhancing fish habitat in the Yolo Bypass; restoring tidal habitat, seasonally inundated
   floodplains, channel margins, and riparian habitat; controlling aquatic vegetation and predators;
   controlling illegal harvest of covered species; and expanding boat launch facilities. During the
   implementation stage, these measures could result in impacts on fishing opportunities by
   temporarily or permanently limiting access to fishing sites and disturbing fish habitat. CM2 would
   increase the floodplain footprint in the Yolo Bypass Wildlife Area, which would result in decreased

onshore fishing opportunities. These impacts would be considered less than significant because the 1 2 BDCP would include environmental commitments to consult with CDFW to expand wildlife viewing, angling, and hunting opportunities, as described in Recommendation DP R14 of the Delta 3 4 Plan(Appendix 3B, Environmental Commitments). CM4, CM13, and CM15 target predator fish species and although these CMs would result in highly localized reductions of predatory species, overall, 5 6 these measures would not result in an appreciable decrease in Delta-wide abundances of predatory 7 game fish (refer to Chapter 11, Fish and Aquatic Resources, Section 11.3.4.4). Construction of facilities could have short-term impacts on the noise or visual setting and could indirectly affect 8 9 recreational fishing. The potential impact on covered and non-covered sport fish species from construction activities would be considered less than significant because the BDCP would include 10 environmental commitments to prevent water quality effects include environmental training; 11 implementation of stormwater pollution prevention plans, erosion and sediment control plans, 12 13 hazardous materials management plans, and spill prevention, containment, and countermeasure 14 plans; disposal of spoils, and dredged material; and a barge operations plan (Appendix 3B, 15 *Environmental Commitments*). In addition, mitigation measures and environmental commitments identified to reduce the effects of constructing CM1 would also be used to minimize effects of 16 17 construction on recreation (i.e., visual conditions, noise, transportation/access) associated with implementation of the other conservation components. Because construction of the conservation 18 19 measure component facilities would be less intense and of shorter duration than construction of CM1 conveyance facilities, the mitigation measures and environmental commitments would reduce 20 21 the construction-related impacts on recreational fishing associated with the other conservation 22 measures to a less-than-significant level. Further, the individual facilities or conservation elements 23 will undergo additional environmental review and permitting which will include identification of 24 site-specific measures to further protect resources.

Environmental commitments that will reduce construction-related impacts on recreation include a 25 26 noise abatement plan and consultation with CDFW to expand recreational opportunities (Appendix 27 3B, Environmental Commitments; also see additional discussion under Impact REC-2 and Impact REC-3, above). In addition, a number of mitigation measures will address construction-related 28 29 impacts on recreational fishing by reducing the degree of aesthetic and visual degradation at construction sites (see Chapter 17, Aesthetics and Visual Resources, Section 17.3.3.2, Mitigation 30 Measures AES-1a, AES-1b, AES-1c, AES-1d, AES-1e, AES-1f, AES-1g, AES-4b, and AES-4c; also see 31 32 additional discussion under Impact REC-2 and Impact REC-3, above). Mitigation measures TRANS-1a, TRANS-1b, and TRANS-1c will address traffic and transportation safety and access conditions 33 that could affect public use of recreation areas (see additional discussion under Impact REC-2 and 34 35 Impact REC-3, above, and Chapter 19, Transportation, Section 19.3.3.4). Mitigation measures NOI-1a and NOI-1b will address construction-related noise concerns (see additional discussion under 36 37 Impact REC-2 and Impact REC-3, above and Chapter 23, Noise, Section 23.4.3.4). Finally, should construction of conservation measure facilities require pile-driving, mitigation measures to protect 38 fish and aquatic species would be implemented to reduce these impacts (see additional discussion 39 40 under Impact REC-4, above and Chapter 11, Fish and Aquatic Resources, Section 11.3.4.4).

In the long term, the impact on fishing opportunities would be considered beneficial because the
 conservation measures are intended to enhance aquatic habitat and fish abundance.

1 2	Mitigation Measure AES-1a: Locate New Transmission Lines and Access Routes to Minimize the Removal of Trees and Shrubs and Pruning Needed to Accommodate New
3	Transmission Lines and Underground Transmission Lines Where Feasible
4	Please refer to Mitigation Measure AES-1a in Chapter 17, Aesthetics and Visual Resources,
5	Alternative 1A, Impact AES-1.
6	Mitigation Measure AES-1b: Install Visual Barriers between Construction Work Areas and
7	Sensitive Receptors
8	Please refer to Mitigation Measure AES-1b in Chapter 17, Aesthetics and Visual Resources,
9	Alternative 1A, Impact AES-1.
10	Mitigation Measure AES-1c: Develop and Implement a Spoil/Borrow and Reusable Tunnel
11	Material Area Management Plan
12	Please refer to Mitigation Measure AES-1c in Chapter 17, Aesthetics and Visual Resources,
13	Alternative 1A, Impact AES-1.
14	Mitigation Measure AES-1d: Restore Barge Unloading Facility Sites Once Decommissioned
15	Please refer to Mitigation Measure AES-1d in Chapter 17, Aesthetics and Visual Resources,
16	Alternative 1A, Impact AES-1.
17	Mitigation Measure AES-1e: Apply Aesthetic Design Treatments to All Structures to the
18	Extent Feasible
19	Please refer to Mitigation Measure AES-1e in Chapter 17, Aesthetics and Visual Resources,
20	Alternative 1A, Impact AES-1.
21	Mitigation Measure AES-1f: Locate Concrete Batch Plants and Fuel Stations Away from
22	Sensitive Visual Resources and Receptors and Restore Sites upon Removal of Facilities
23	Please refer to Mitigation Measure AES-1f in Chapter 17, Aesthetics and Visual Resources,
24	Alternative 1A, Impact AES-1.
25	Mitigation Measure AES-1g: Implement Best Management Practices to Implement Project
26	Landscaping Plan
27	Please refer to Mitigation Measure AES-1g in Chapter 17, Aesthetics and Visual Resources,
28	Alternative 1A, Impact AES-1.
29	Mitigation Measure AES-4b: Minimize Fugitive Light from Portable Sources Used for
30	Construction
31	Please refer to Mitigation Measure AES-4b in Chapter 17, Aesthetics and Visual Resources,
32	Alternative 1A, Impact AES-4.

1 2	Mitigation Measure AES-4c: Install Visual Barriers along Access Routes, Where Necessary, to Prevent Light Spill from Truck Headlights toward Residences
3 4	Please refer to Mitigation Measure AES-4c in Chapter 17, <i>Aesthetics and Visual Resources,</i> Alternative 1A, Impact AES-4.
5 6	Mitigation Measure TRANS-1a: Implement Site-Specific Construction Traffic Management Plan
7 8	Please refer to Mitigation Measure TRANS-1a in Chapter 19, <i>Transportation</i> , Alternative 1A, Impact TRANS-1.
9 10	Mitigation Measure TRANS-1b: Limit Hours or Amount of Construction Activity on Congested Roadway Segments
11 12	Please refer to Mitigation Measure TRANS-1b in Chapter 19, <i>Transportation</i> , Alternative 1A, Impact TRANS-1.
13 14	Mitigation Measure TRANS-1c: Make Good Faith Efforts to Enter into Mitigation Agreements to Enhance Capacity of Congested Roadway Segments
15 16	Please refer to Mitigation Measure TRANS-1c in Chapter 19, <i>Transportation</i> , Alternative 1A, Impact TRANS-1.
17 18	Mitigation Measure NOI-1a: Employ Noise-Reducing Construction Practices during Construction
19	Please refer to Mitigation Measure NOI-1a in Chapter 23, Noise, Alternative 1A, Impact NOI-1.
20 21	Mitigation Measure NOI-1b: Prior to Construction, Initiate a Complaint/Response Tracking Program
22	Please refer to Mitigation Measure NOI-1b in Chapter 23, Noise, Alternative 1A, Impact NOI-1.
23 24	Mitigation Measure AQUA-1a: Minimize the Use of Impact Pile Driving to Address Effects of Pile Driving and Other Construction-Related Underwater Noise
25 26	Please refer to Mitigation Measure AQUA-1a in Chapter 11, <i>Fish and Aquatic Resources</i> , Alternative 1A, Impact AQUA-1.
27 28	Mitigation Measure AQUA-1b: Use an Attenuation Device to Reduce Effects of Pile Driving and Other Construction-Related Underwater Noise
29 30	Please refer to Mitigation Measure AQUA-1b in Chapter 11, <i>Fish and Aquatic Resources,</i> Alternative 1A, Impact AQUA-1.
31 32	Impact REC-10: Result in Long-Term Reduction in Boating-Related Recreation Opportunities as a Result of Implementing Conservation Measures 2–21
33 34	<b>NEPA Effects:</b> Effects on boating-related recreation activities stemming from implementation of the conservation components under Alternative 1C would be similar to those described for Alternative

14. Implementing the conservation measures could result in an adverse effect on recreation by

- 1 limiting boating by reducing the extent of navigable waterways available to boaters. Once
- 2 implemented, the conservation measures could provide beneficial effects to recreation by expanding
- 3 the extent of navigable waterways available to boaters, improving and expanding boat launch
- 4 facilities, and removing nonnative vegetation that restricts or obstructs navigation.
- Under CM18, construction of a genetic refuge and research facility at the former Army Reserve near 5 6 the Delta Marina Yacht Harbor could result in construction-related effects on boaters at this site. The BDCP proponents would implement environmental commitments to include a noise abatement plan 7 8 (Appendix 3B, Environmental Commitments; also see additional discussion under Impact REC-2 and 9 Impact REC-3, above) to lessen these impacts. In addition, a number of mitigation measures are available to address construction-related effects on recreational boating by reducing the degree of 10 11 aesthetic and visual degradation at the construction site (see Chapter 17, Aesthetics and Visual 12 Resources, Section 17.3.3.2, Mitigation Measures AES-1a, AES-1b, AES-1c, AES-1d, AES-1e, AES-1f, 13 AES-1g, AES-4b, and AES-4c; also see additional discussion under Impact REC-2 and Impact REC-3, 14 above). Mitigation measures TRANS-1a, TRANS-1b, and TRANS-1c are available to address traffic and transportation safety and access conditions of the marina (see additional discussion under 15 Impact REC-2 and Impact REC-3, above, and Chapter 19, Transportation, Section 19.3.3.4). 16 17 Mitigation measures NOI-1a and NOI-1b are available to address construction-related noise concerns (see additional discussion under Impact REC-2 and Impact REC-3, above and Chapter 23, 18 19 Noise, Section 23.4.3.4).
- **CEQA Conclusion:** Channel modification and other activities associated with implementation of 20 21 some habitat restoration and enhancement measures and other conservation measures would limit 22 some opportunities for boating and boating-related recreation by reducing the extent of navigable water available to boaters. Temporary effects would also stem from construction, which may limit 23 24 boat access, speeds, or create excess noise, odors, or unattractive visual scenes during periods of 25 implementation. However, BDCP conservation measures would also lead to an enhanced boating 26 experience by expanding the extent of navigable waterways available to boaters, improving and expanding boat launch facilities, and removing nonnative vegetation that restricts or obstructs 27 28 navigation. Because these measures would not be anticipated to result in a substantial long-term 29 disruption of boating activities, this impact is considered less than significant for the conservation 30 measures, with the exception of CM18, discussed further below.
- 31 Under CM18, construction of a genetic refuge and research facility at the former Army Reserve near the Delta Marina Yacht Harbor could result in construction-related impacts on boaters at this site. 32 33 The BDCP proponents would implement environmental commitments to include a noise abatement 34 plan (Appendix 3B, Environmental Commitments; also see additional discussion under Impact REC-2 and Impact REC-3, above) to lessen these impacts. In addition, a number of mitigation measures 35 address construction-related impacts on recreational boating by reducing the degree of aesthetic 36 and visual degradation at the construction site (see Chapter 17, Aesthetics and Visual Resources, 37 38 Section 17.3.3.2, Mitigation Measures AES-1a, AES-1b, AES-1c, AES-1d, AES-1e, AES-1f, AES-1g, AES-4b, and AES-4c; also see additional discussion under Impact REC-2 and Impact REC-3, above). 39 Mitigation measures TRANS-1a, TRANS-1b, and TRANS-1c will address traffic and transportation 40 safety and access conditions of the marina (see additional discussion under Impact REC-2 and 41 Impact REC-3, above, and Chapter 19, Transportation, Section 19.3.3.4). Mitigation measures NOI-1a 42 43 and NOI-1b will address construction-related noise concerns (see additional discussion under Impact REC-2 and Impact REC-3, above and Chapter 23, Noise, Section 23.4.3.4). Implementation of 44 these measures, as determined applicable to construction of this facility under future site-specific 45

1 2	environmental review, would reduce impacts on recreational boating to less than significant. No additional mitigation would be required.
3 4 5	Mitigation Measure AES-1a: Locate New Transmission Lines and Access Routes to Minimize the Removal of Trees and Shrubs and Pruning Needed to Accommodate New Transmission Lines and Underground Transmission Lines Where Feasible
6 7	Please refer to Mitigation Measure AES-1a in Chapter 17, <i>Aesthetics and Visual Resources,</i> Alternative 1A, Impact AES-1.
8 9	Mitigation Measure AES-1b: Install Visual Barriers between Construction Work Areas and Sensitive Receptors
10 11	Please refer to Mitigation Measure AES-1b in Chapter 17, <i>Aesthetics and Visual Resources,</i> Alternative 1A, Impact AES-1.
12 13	Mitigation Measure AES-1c: Develop and Implement a Spoil/Borrow and Reusable Tunnel Material Area Management Plan
14 15	Please refer to Mitigation Measure AES-1c in Chapter 17, <i>Aesthetics and Visual Resources,</i> Alternative 1A, Impact AES-1.
16	Mitigation Measure AES-1d: Restore Barge Unloading Facility Sites Once Decommissioned
17 18	Please refer to Mitigation Measure AES-1d in Chapter 17, <i>Aesthetics and Visual Resources</i> , Alternative 1A, Impact AES-1.
19 20	Mitigation Measure AES-1e: Apply Aesthetic Design Treatments to All Structures to the Extent Feasible
21 22	Please refer to Mitigation Measure AES-1e in Chapter 17, <i>Aesthetics and Visual Resources,</i> Alternative 1A, Impact AES-1.
23 24	Mitigation Measure AES-1f: Locate Concrete Batch Plants and Fuel Stations Away from Sensitive Visual Resources and Receptors and Restore Sites upon Removal of Facilities
25 26	Please refer to Mitigation Measure AES-1f in Chapter 17, <i>Aesthetics and Visual Resources,</i> Alternative 1A, Impact AES-1.
27 28	Mitigation Measure AES-1g: Implement Best Management Practices to Implement Project Landscaping Plan
29 30	Please refer to Mitigation Measure AES-1g in Chapter 17, <i>Aesthetics and Visual Resources,</i> Alternative 1A, Impact AES-1.
31 32	Mitigation Measure AES-4b: Minimize Fugitive Light from Portable Sources Used for Construction
33 34	Please refer to Mitigation Measure AES-4b in Chapter 17, <i>Aesthetics and Visual Resources,</i> Alternative 1A, Impact AES-4.

Mitigation Measure AES-4c: Install Visual Barriers along Access Routes, Where Necessary, to Prevent Light Spill from Truck Headlights toward Residences
Please refer to Mitigation Measure AES-4c in Chapter 17, <i>Aesthetics and Visual Resources</i> , Alternative 1A, Impact AES-4.
Mitigation Measure TRANS-1a: Implement Site-Specific Construction Traffic Management Plan
Please refer to Mitigation Measure TRANS-1a in Chapter 19, <i>Transportation</i> , Alternative 1A, Impact TRANS-1.
Mitigation Measure TRANS-1b: Limit Hours or Amount of Construction Activity on Congested Roadway Segments
Please refer to Mitigation Measure TRANS-1b in Chapter 19, <i>Transportation</i> , Alternative 1A, Impact TRANS-1.
Mitigation Measure TRANS-1c: Make Good Faith Efforts to Enter into Mitigation Agreements to Enhance Capacity of Congested Roadway Segments
Please refer to Mitigation Measure TRANS-1c in Chapter 19, <i>Transportation</i> , Alternative 1A, Impact TRANS-1.
Mitigation Measure NOI-1a: Employ Noise-Reducing Construction Practices during Construction
Please refer to Mitigation Measure NOI-1a in Chapter 23, Noise, Alternative 1A, Impact NOI-1.
Mitigation Measure NOI-1b: Prior to Construction, Initiate a Complaint/Response Tracking Program
Please refer to Mitigation Measure NOI-1b in Chapter 23, Noise, Alternative 1A, Impact NOI-1.
Impact REC-11: Result in Long-Term Reduction in Upland Recreational Opportunities as a Result of Implementing Conservation Measures 2–21
<ul> <li>NEPA Effects: Implementing the conservation components under Alternative 1C would have similar effects on upland recreation activities as those described for Alternative 1A, Impact REC-11.</li> <li>Implementing the conservation measures could result in an adverse effect on recreation opportunities by reducing the extent of upland recreation sites and activities. Once implemented, the conservation measures could adversely affect recreation by reducing the extent of upland areas suitable for hiking, nature photography, or other similar activity. However, environmental commitments would reduce these effects, and implementation of the measures would also restore or enhance new potential sites for upland recreation thereby improving the quality recreational opportunities. CM17–CM21 involve enforcement, management, or other individual, localized project components that would not affect upland recreation opportunities. CM17 is an enforcement funding mechanism and would not result in a physical change to upland areas; construction under CM18, CM19 or CM21 would not affect existing upland recreation areas; and CM20 is an enforcement action primarily located at boat launches and would not affect upland recreation areas and related opportunities. These measures are not discussed further in this analysis.</li> </ul>

**CEOA Conclusion:** Site preparation and earthwork activities associated with a number of 1 2 conservation measures would temporarily limit opportunities for upland recreational activities where they occur in or near existing recreational areas. Noise, odors, and visual effects of 3 4 construction activities would also temporarily compromise the quality of upland recreation in and around these areas. Additionally, it is possible that current areas of upland recreation would be 5 6 converted to wetland or other landforms poorly suited to hiking, nature photography, or other 7 activities. These impacts on upland recreational opportunities would be considered less than significant because the BDCP would include environmental commitments that would require BDCP 8 9 proponents to consult with CDFW to expand wildlife viewing, angling, and hunting opportunities, as described in Recommendation DP R14 of the Delta Plan (Appendix 3B, Environmental 10 *Commitments*). Near-term implementation would also restore or enhance new potential sites for 11 upland recreation and the measure would improve the quality of existing recreational opportunities 12 13 adjacent to areas modified by the conservation measures. These measures would not be anticipated 14 to result in a substantial long-term disruption of upland recreational activities; thus, this impact is 15 considered less than significant.

### Impact REC-12: Compatibility of the Proposed Water Conveyance Facilities and Other Conservation Measures with Federal, State, or Local Plans, Policies, or Regulations

### 18 Addressing Recreation Resources

19 **NEPA Effects:** Constructing the proposed water conveyance facilities (CM1) and implementing CM2– 20 CM21 could result in the potential for incompatibilities with plans and policies related to protecting recreation resources of the Delta. A number of plans and policies that coincide with the study area 21 22 provide guidance for recreation resource issues as overviewed in *Section 17.2, Regulatory Setting*. This overview of plan and policy compatibility evaluates whether Alternative 1C is compatible or 23 24 incompatible with such enactments, rather than whether impacts are adverse or not adverse or 25 significant or less than significant. If the incompatibility relates to an applicable plan, policy, or regulation adopted to avoid or mitigate recreation effects, then an incompatibility might be 26 27 indicative of a related significant or adverse effect under CEQA and NEPA, respectively. Such 28 physical effects of Alternative 1C on recreation resources is addressed in Impacts REC-1 through REC-11, and in other chapters such as Chapter 23, Noise, Section 23.4.3.4, and Chapter 17, Aesthetics 29 and Visual Resources, Section 17.3.3.4. The following is a summary of compatibility evaluations 30 31 related to recreation resources for plans and policies relevant to the BDCP.

- 32 The New Melones Lake Area Final Resource Management Plan, Management Guide for the Shasta • 33 and Trinity Units of the Whiskeytown-Shasta-Trinity National Recreation Area, General Management Plan for the Whiskevtown Unit of the Whiskevtown-Shasta-Trinity National 34 Recreation Area, Folsom Lake State Recreation Area General Plan, Lake Oroville State Recreation 35 Area Resource Management Plan and General Development Plan, and San Luis Reservoir State 36 37 Recreation Area General Development Plan all have policies or goals to protect the recreation resources and promote a range of opportunities to visitors to these areas. Construction and 38 operation of the proposed water conveyance facilities and other conservation measures would 39 not affect recreation opportunities in these areas and would be compatible with these plans. 40
- The Johnston-Baker-Andal-Boatwright Delta Protection Act of 1992 (Delta Protection Act), *Delta Protection Commission Land Use and Resource Management Plan for the Primary Zone of the Delta, Delta Plan,* and *Brannan Island and Franks Tract State Recreation Areas General Plan* are
   all focused on the protection of resources, including recreation resources, within the Delta.
   These plans have policies, objectives, or goals intended to protect and enhance existing

recreation and encourage development of new local and regional opportunities. Constructing
 the proposed conveyance facilities would result in long term disruption to existing established
 recreation areas in the study area and change the nature of the recreation setting. The proposed
 water conveyance elements could be considered incompatible with measures to protect existing
 recreation opportunities in the study area.

- The Delta Protection Act, the Delta Protection Commission's Great California Delta Trail System, and the Great California Delta Trail *Blueprint Report for Contra Costa and Solano Counties* all promote development of a regional trail system providing a continuous regional recreational corridor to provide bikeways and hiking trails. The BDCP proponents would work with these regional and local efforts to design proposed restoration areas to be compatible with and complement the goals of creating a regional trail network and where feasible to adapt restoration proposals to incorporate recreational amenities and opportunities in these areas.
- Regional plans and those geared toward the management of specific areas, including the Stone 13 14 Lakes National Wildlife Refuge CCP, Cosumnes River Preserve Management Plan, Brannan Island and Franks Tract State Recreation Areas General Plan, Yolo Bypass Wildlife Area Land 15 Management Plan, the Yolo County General Plan, Lower Sherman Island Wildlife Area Land 16 17 Management Plan, San Francisco Bay Plan, Suisun Marsh Protection Plan, and Solano County General Plan Suisun Marsh Policy Addendum are primarily designed to preserve and enhance the 18 19 natural resource and recreation qualities of these areas. Implementing the BDCP alternatives 20 may create disruptions related to facility and restoration improvements. Proposed restoration 21 areas in the Yolo Bypass, on Sherman Island, and in Suisun Marsh would be designed to be 22 compatible with and complement the current management direction for these areas and would be required to adapt restoration proposals to meet current policy established for managing 23 24 these areas.
- The BDCP would be constructed and operate in compliance with regulations related to boat
   navigation jurisdiction, rules, and regulations enforced by local, state (including the California
   Department of Boating and Waterways), and federal (including the U.S. Coast Guard) boating
   law enforcement. The alternative would be compatible with California State Land Commission
   regulations related to recreational piers or marinas.
- EBRPD parks within the study area include Browns Island, Antioch/Oakley, and Big Break Parks
   (East Bay Regional Park District 2012b). Recreation at these parks would not be affected by this
   alternative.
- 33 Alternative 1C would result in the construction of permanent and temporary features associated with the proposed water conveyance facility across land governed by the general plans of 34 Sacramento, San Joaquin, Contra Costa, and Alameda Counties. The county general plans all have 35 policies related to the protection of recreation resources and encourage the development of new 36 37 water-based and land-based recreation opportunities. Sacramento and San Joaquin Counties recognize the Delta as an area of international importance and as a major recreational resource 38 of these counties. Construction activities that disrupt and degrade recreation opportunities in 39 40 the study area would be incompatible with policies designed to protect recreation resources, including those intended to protect open space and natural areas and those that discourage 41 development of public facilities and infrastructure unless it is related to agriculture, natural 42 resources and open space, and has recreational value. 43
- 44 **CEQA Conclusion:** The incompatibilities identified in the analysis indicate the potential for a 45 physical consequence to the environment. The physical effects are discussed in impacts REC-1

through REC-11, above and no additional CEQA conclusion is required related to the compatibility of
 the alternative with relevant plans and polices.

## 315.3.3.5Alternative 2A—Dual Conveyance with Pipeline/Tunnel and Five4Intakes (15,000 cfs; Operational Scenario B)

- 5 For the purposes of assessment of effects on recreation, Alternative 2A is the same as Alternative 1A, 6 with the following exceptions.
- Under Alternative 2A, a total of five intake facilities would be constructed and operated. Intake
   locations are 1 through 3 in addition to either 4 and 5, or 6 and 7.
- 9 The operations scenario for Alternative 2A differs from Alternative 1A (scenario B).
- An operable barrier would be placed at the head of Old River at the confluence with the San
   Joaquin River.
- Table 15-11 under Alternative 1A lists the recreation sites and areas that may be affected by
   Alternative 2A (Mapbook Figure 15-1). Specific effects on recreation areas or sites are discussed
- 14 below.

# Impact REC-1: Permanent Displacement of Existing Well-Established Public Use or Private Commercial Recreation Facility Available for Public Access as a Result of the Location of Proposed Water Conveyance Facilities

18 **NEPA Effects:** Effects on recreation as a result of the post-construction location of water conveyance 19 facilities associated with Alternative 2A would be similar to those described under Alternative 1A, 20 Impact REC-1. Proposed placement of the Alternative 2A water conveyance facilities would not fall within the designated boundaries or conflict with any existing public use recreation site and would 21 22 not result in the permanent disruption or reduction of any well-established recreation activity or 23 site, including parks, marinas, or other designated areas. Construction of Intakes 6 and 7 instead of 24 Intakes 4 and 5 would not result in any additional permanent effects on recreation sites or areas. Therefore, there would be no adverse effects. Effects on recreation related to construction of the 25 26 water conveyance facilities are discussed below in Impact REC-2. Also see Chapter 17, Aesthetics and Visual Resources, Section 17.3.3.5, and Chapter 23, Noise, Section 23.4.3.5, for additional discussion 27 of these topics. 28

*CEQA Conclusion*: The alternative would not result in the permanent displacement of any well established public use or private commercial recreation facility available for public access.
 Therefore, impacts are considered less than significant. No mitigation is required.

### Impact REC-2: Result in Long-Term Reduction of Recreation Opportunities and Experiences as a Result of Constructing the Proposed Water Conveyance Facilities

- 34 **NEPA Effects:** Effects on recreation as a result of temporarily disrupting the recreation
- 35 opportunities and uses would be similar to those described under Alternative 1A, Impact REC-2. No
- 36 additional recreation sites or areas would be affected if Intakes 6 and 7 were constructed instead of
- 37 Intakes 4 and 5. Construction of Alternative 2A intakes and water conveyance facilities would result
- 38 in temporary effects related to disruption of recreational opportunities and experiences at seven
- 39 recreation sites in the study area during construction. Indirect effects on recreation experiences may

- occur as a result of impaired access, construction noise, or negative visual effects associated with
   construction.
- 3 **Other Recreation Opportunities**

#### 4 On-Water Recreation

5 Cliff's Marina is upstream of Intake 1 construction impact area and Clarksburg Marina falls between the construction impact area for Intake 1 and 2. Similarly, Lazy M Marina and Rivers End Marina & 6 7 Boat Storage sites are not within the construction impact area for the Byron Tract Forebay and related facilities near Clifton Court Forebay, and there are no recreation sites within the impact area 8 9 for the operable barrier at the head of Old River and San Joaquin River. Although these facilities and other marinas or fishing sites fall outside of the impact area for noise, the overall recreation 10 experience upstream or downstream of these sites may fall within the noise impact area and could 11 experience diminished recreation opportunities because of the elevated noise levels as well as visual 12 setting disruptions over the course of intake installation. Overall, construction activities associated 13 14 with the proposed water conveyance facilities would range from 1 year to up to 5 years depending 15 on the site. Work would primarily occur Monday through Friday for up to 24 hours per day. In-river construction would be further limited primarily to June 1 through October 31 each year. Although 16 17 dewatering would take place 7 days a week for 24 hours per day, it would not result in adverse noise effects. Weekday construction would reduce the amount of fish and other wildlife in recreation 18 areas in the vicinity of the intakes, resulting in decreased recreation opportunities related to wildlife 19 and fish, causing recreationists to experience a changed recreation setting. 20

#### 21 Campgrounds

Nighttime construction activities would require the use of bright lights that would negatively affect 22 23 nighttime views of and from the work area. This would affect any overnight camping at the recreation sites and areas discussed above, although day use areas that close at sunset would not be 24 25 adversely affected. Mitigation Measures AES-4a, AES-4b, and AES-4c would be available to reduce the effects of nighttime construction lighting. As discussed in Chapter 23, *Noise*, Section 23.4.3.5, 26 another nighttime effect on recreation would be construction noise levels that could adversely affect 27 camping or other nighttime recreation uses within up to 2,800 feet of construction areas. Nighttime 28 construction could be infrequent and intermittent, but would adversely affect camping sites. 29 30 Nighttime construction would not occur on weekends or holidays. Mitigation Measures NOI-1a and NOI-1b would be available to address these effects. 31

#### 32 Summary

33 Overall, construction may occur year-round and last from 1 to 5 years at individual construction sites near recreation sites or areas and in-river construction would be primarily limited to June 1 34 35 through October 31 each year. Also see Chapter 12, Terrestrial Biological Resources, Section 12.3.3.5, Chapter 17, Aesthetics and Visual Resources, Section 17.3.3.5, Chapter 19, Transportation, Section 36 19.3.3.5, and Chapter 23, Noise, Section 23.4.3.5, for additional detail related to waterfowl/wildlife, 37 aesthetics/visual resources, transportation, and noise, respectively. Please refer to Alternative 1A, 38 Impact REC-2 for detailed discussions of the potential effects at specific recreation sites or areas 39 40 within the construction impact area.

As discussed in Chapter 12, *Terrestrial Biological Resources*, Section 12.3.3.2, construction could
 have an adverse effect on waterfowl if they were present in or adjacent to work areas and could

result in destruction of nests or disturbance of nesting and foraging behaviors. These effects could 1 2 indirectly affect recreational wildlife viewing and hunting in the study area; however, mitigation 3 measures, environmental commitments, and conservation measures would provide several benefits 4 to waterfowl habitat, which would result in increased recreational opportunities. Mitigation Measure BIO-75, Conduct preconstruction nesting bird surveys and avoid disturbance of nesting birds, 5 would be available to address these effects. In addition, in areas near greater sandhill crane habitat, 6 7 construction-related disturbances (noise and visual), installation of transmission lines, or habitat degradation associated with accidental spills, runoff and sedimentation, and dust could have 8 9 adverse effects on sandhill cranes and related recreational viewing opportunities. These effects on sandhill crane would be minimized with BDCP AMM20 (Greater Sandhill Crane) and BDCP AMM31 10 (Noise Abatement). These measures, designed to avoid and minimize effects on greater sandhill 11 crane, would be implemented by the BDCP proponents where determined necessary for all covered 12 13 activities throughout the permit term. These and other BDCP AMMs are detailed in BDCP Appendix 14 3.C. Avoidance and Minimization Measures. Also, as discussed in Appendix 3B, Environmental 15 *Commitments*, DWR would implement an environmental commitment that would dispose of and reuse spoils, reusable tunnel material, and dredged material. Materials could be reused for purposes 16 17 such as flood protection, habitat restoration, subsidence reversal. In addition, over the longer term of the action alternatives, implementation of CM3 and CM11 will result in protection and 18 19 enhancement of 8,100 acres of managed wetlands (see BDCP Chapter 3, Section 3.4, Conservation Measures, Goal MWNC1, Objective MWNC1.1) that will provide suitable habitat conditions for 20 covered species and native biodiversity, including benefiting migratory waterfowl. CM3 will also 21 22 protect cultivated lands, which will benefit sandhill crane and other species. Implementation of CM11 will provide beneficial effects on recreation opportunities by allowing recreation to occur on 23 24 approximately 61,000 acres of lands in the BDCP reserve system, consisting of grassland, vernal pool complex, riparian, managed wetland, and aquatic natural community types (see BDCP Chapter 25 4, Section 4.2.3.9.2 *Recreation*). The reserve system would comprise more than 170 miles of trail (25 26 27 of which would be new), 4 picnic areas, 15 new trailhead facilities and one updated boating facility, 28 as well as a new boat launch facility within the footprint of the North Delta diversion facilities. 29 Permitted activities will include hiking, wildlife viewing, docent-led wildlife and botanical tours, bicycling, equestrian use, hunting, fishing, and boating. 30

Chapter 17, Aesthetics and Visual Resources, Section 17.3.3.5, identifies a number of mitigation 31 measures that would be available to address construction-related visual effects on sensitive 32 receptors from vegetation removal for transmission lines and access routes (AES-1a), provision of 33 visual barriers between construction work areas and sensitive receptors (AES-1b), and locating 34 35 concrete batch plants and fuel stations away from sensitive resources and receptors (AES-1f). In addition, the chapter identifies measures to address longer term visual effects associated with 36 37 changes to the landscape/visual setting from construction and the presence of new water conveyance features. These include developing and implementing a spoil/borrow and RTM area 38 management plan (AES-1c), restoring barge loading facility sites once they are decommissioned 39 40 (AES-1d), applying aesthetic design treatments to all structures to the extent feasible (AES-1e), restoring concrete batch plants and fuel stations upon removal of facilities (AES-1f), and 41 42 implementing best management practices to implement a project landscaping plan (AES-1g). DWR would also make a commitment to enhance the visual character of the area by creating new wildlife 43 viewing sites and enhancing interest in the construction site by constructing viewing areas and 44 45 displaying information about the project, which may attract people who may use the recreation facilities to the construction site as part of the visit. 46

1 To further compensate for the loss of access as a result of constructing the river intakes, the BDCP 2 proponents will work with the California Department of Parks and Recreation to help insure the elements of CM1 would not conflict with the elements proposed in DPR's Recreation Proposal for 3 4 the Sacramento-San Joaquin Delta and Suisun Marsh (California Department of Parks and Recreation 2011d) that would enhance bicycle and foot access to the Delta. This would include the 5 6 helping to fund or construct elements of the American Discovery Trail and the potential conversion 7 of the abandoned Southern Pacific Railroad rail line that formerly connected Sacramento to Walnut Grove. The BDCP project proponents will ensure that the constructed elements of CM1 would not 8 9 result in physical barriers to implementing the Delta recreation access elements outlined in the DPR proposal. The BDCP project proponents will also work with DPR to determine if some of the 10 constructed elements of CM1 could incorporate elements of the DPR's proposal. 11

12 As described in Chapter 19, Transportation, Section 19.3.3.2, Mitigation Measure TRANS-1a would involve preparation of site-specific construction traffic management plans that would address 13 14 potential public access routes and provide construction information notification to local residents and recreation areas/businesses. Additionally, DWR would provide and publicize alternative modes 15 of access to affected recreation areas as an environmental commitment. Where construction 16 17 impedes access around or near existing recreation areas (e.g., Clifton Court forebay), the project proponents would provide clear pedestrian, bicycle, and vehicular routes around or across 18 19 construction sites. These would be designed to be safe, pleasant and would integrate with opportunities to view the construction site as an additional area of interest. These physical facilities 20 would be combined with public information, including sidewalk wayfinding information that would 21 22 clearly indicate present and future opportunities for access. Mitigation Measure TRANS-1b would 23 limit construction hours or activities and prohibit construction vehicle trips on congested roadway segments and Mitigation Measure TRANS-1c would implement measures to enhance capacity of 24 25 congested roadway segments.

Chapter 23, *Noise*, Section 23.4.3.5, discusses that construction noise effects could be addressed
through mitigation measures that call for use of noise-reducing construction practices (NOI-1a) and
implementation of a complaint/response tracking program (NOI-1b), and an environmental
commitment requiring a noise abatement plan (Appendix 3B, *Environmental Commitments*). In
addition, specific noise-generating activities near recreation areas would be scheduled to the extent
possible so as to avoid effects on passive recreation activities such as walking, picnicking, and
viewing the aesthetic amenities of the area.

In addition to these mitigation measures and environmental commitments, Mitigation Measure RECwould ensure continued access to existing recreation experiences. The Delta offers many alternative recreational opportunities for water-based, water-enhanced, and land-based recreation, all of which would continue to be available for recreationists. However, due to the length of time that construction would occur and the dispersed effects across the Delta, the direct and indirect effects related to temporary disruption of existing recreational activities at facilities within the impact area would be adverse.

*CEQA Conclusion*: Construction of the Alternative 2A intakes and related water conveyance facilities
 would result in temporary short-term (i.e., lasting 2 years or less) and long-term (i.e., lasting over 2
 years) impacts on well-established recreational opportunities and experiences in the study area
 because of access, noise, and visual setting disruptions. These impacts would be temporary, but may
 occur year-round. Mitigation measures, environmental commitments, and AMMs would reduce
 these construction-related impacts by implementing measures to protect or compensate for effects

2	nighttime light sources; manage construction-related traffic; and implement noise reduction and
3	complaint tracking measures. However, the level of impact would not be reduced to less than
4	significant because even though mitigation measures and environmental commitments would
5	reduce the impacts on wildlife, visual setting, transportation, and noise conditions that could detract
6	from the recreation experience, due to the dispersed effects on the recreation experience across the
7	Delta, it is not certain the mitigation would reduce the level of these impacts to less than significant
8	in all instances such that there would be no reduction of recreational opportunities or experiences
9	over the entire study area. Therefore, these impacts are considered significant and unavoidable.
10	However, the impacts related to construction of the intakes would be less than significant.
11	Mitigation Measure REC-2: Provide Alternative Bank Fishing Access Sites
12	Please refer to Mitigation Measure REC-2 under Impact REC-2 in the discussion of Alternative
13	1A.
14	Mitigation Measure BIO-75: Conduct Preconstruction Nesting Bird Surveys and Avoid
15	Disturbance of Nesting Birds
16	Please refer to Mitigation Measure BIO-75 in Chapter 12, Terrestrial Biological Resources,
17	Alternative 1A, Impact BIO-75.
18	Mitigation Measure AES-1a: Locate New Transmission Lines and Access Routes to
19	Minimize the Removal of Trees and Shrubs and Pruning Needed to Accommodate New
20	Transmission Lines and Underground Transmission Lines Where Feasible
21	Please refer to Mitigation Measure AES-1a in Chapter 17, Aesthetics and Visual Resources,
22	Alternative 1A, Impact AES-1.
23	Mitigation Measure AES-1b: Install Visual Barriers between Construction Work Areas and
24	Sensitive Receptors
25	Please refer to Mitigation Measure AES-1b in Chapter 17, Aesthetics and Visual Resources,
26	Alternative 1A, Impact AES-1.
27	Mitigation Measure AES-1c: Develop and Implement a Spoil/Borrow and Reusable Tunnel
28	Material Area Management Plan
29	Please refer to Mitigation Measure AES-1c in Chapter 17, Aesthetics and Visual Resources,
30	Alternative 1A, Impact AES-1.
31	Mitigation Measure AES-1d: Restore Barge Unloading Facility Sites Once Decommissioned
32	Please refer to Mitigation Measure AES-1d in Chapter 17, Aesthetics and Visual Resources,
33	Alternative 1A, Impact AES-1.
34	Mitigation Measure AES-1e: Apply Aesthetic Design Treatments to All Structures to the
35	Extent Feasible
36	Please refer to Mitigation Measure AES-1e in Chapter 17, Aesthetics and Visual Resources,
37	Alternative 1A, Impact AES-1.

on wildlife habitat and species; minimize the extent of changes to the visual setting, including

1

1 2	Mitigation Measure AES-1f: Locate Concrete Batch Plants and Fuel Stations Away from Sensitive Visual Resources and Receptors and Restore Sites upon Removal of Facilities
3 4	Please refer to Mitigation Measure AES-1f in Chapter 17, <i>Aesthetics and Visual Resources,</i> Alternative 1A, Impact AES-1.
5 6	Mitigation Measure AES-1g: Implement Best Management Practices to Implement Project Landscaping Plan
7 8	Please refer to Mitigation Measure AES-1g in Chapter 17, <i>Aesthetics and Visual Resources,</i> Alternative 1A, Impact AES-1.
9 10	Mitigation Measure AES-4a: Limit Construction to Daylight Hours within 0.25 Mile of Residents
11 12	Please refer to Mitigation Measure AES-4a in Chapter 17, <i>Aesthetics and Visual Resources</i> , Alternative 1A, Impact AES-4.
13 14	Mitigation Measure AES-4b: Minimize Fugitive Light from Portable Sources Used for Construction
15 16	Please refer to Mitigation Measure AES-4b in Chapter 17, <i>Aesthetics and Visual Resources</i> , Alternative 1A, Impact AES-4.
17 18	Mitigation Measure AES-4c: Install Visual Barriers along Access Routes, Where Necessary, to Prevent Light Spill from Truck Headlights toward Residences
19 20	Please refer to Mitigation Measure AES-4c in Chapter 17, <i>Aesthetics and Visual Resources</i> , Alternative 1A, Impact AES-4.
21 22	Mitigation Measure TRANS-1a: Implement Site-Specific Construction Traffic Management Plan
23 24	Please refer to Mitigation Measure TRANS-1a in Chapter 19, <i>Transportation</i> , Alternative 1A, Impact TRANS-1.
25 26	Mitigation Measure TRANS-1b: Limit Hours or Amount of Construction Activity on Congested Roadway Segments
27 28	Please refer to Mitigation Measure TRANS-1b in Chapter 19, <i>Transportation</i> , Alternative 1A, Impact TRANS-1.
29 30	Mitigation Measure TRANS-1c: Make Good Faith Efforts to Enter into Mitigation Agreements to Enhance Capacity of Congested Roadway Segments
31 32	Please refer to Mitigation Measure TRANS-1c in Chapter 19, <i>Transportation</i> , Alternative 1A, Impact TRANS-1.
33 34	Mitigation Measure NOI-1a: Employ Noise-Reducing Construction Practices during Construction
35	Please refer to Mitigation Measure NOI-1a in Chapter 23, Noise, Alternative 1A, Impact NOI-1.

## 1Mitigation Measure NOI-1b: Prior to Construction, Initiate a Complaint/Response2Tracking Program

<sup>3</sup> Please refer to Mitigation Measure NOI-1b in Chapter 23, *Noise*, Alternative 1A, Impact NOI-1.

## Impact REC-3: Result in Long-Term Reduction of Recreational Navigation Opportunities as a Result of Constructing the Proposed Water Conveyance Facilities

*NEPA Effects:* Effects on recreation as a result of temporarily altering recreation navigation during
 construction of intakes and barge unloading facilities would be similar to those described under
 Alternative 1A, Impact REC-3. Construction of Intakes 6 and 7 instead of Intakes 4 and 5 would not
 result in substantially different effects on recreational navigation. Alternative 2A also would involve
 construction and operation of an operable barrier at the head of Old River (Mapbook Figure 15-1).

Direct effects on boat passage and navigation on the Sacramento River would result from 11 12 construction of the intakes. Effects could include reduced access and delays to boat passage and 13 navigation related to the narrower available river width and temporary speed zones. However, boat passage volume along the corridor of the Sacramento River where intakes are proposed is low. 14 Water-based recreational activities such as waterskiing, wakeboarding, or tubing are also low. In 15 16 addition, there is sufficient width in the channel to allow boat passage, with minor delays related to 17 construction speed zones. These effects on boat passage and navigation would be reduced with the 18 implementation of mitigation measure TRANS-1a that involves the BDCP proponents developing and implementing site-specific construction traffic management plans, including waterway 19 navigation elements and providing notification of construction activities in waterways to ensure 20 information about construction site location(s), construction schedules, and identification of no-21 22 wake zone and/or detours is posted at Delta marinas and public launch ramps. Nonetheless, these 23 effects would be long-term, lasting approximately 5 years and would be considered adverse because of the reduced recreation opportunity and experiences expected to exist near construction activity. 24

Construction of the six temporary barge unloading facilities would result in adverse effects on boat 25 26 passage and navigation on waterways in the study area, including the creation of obstructions to 27 boat passage and associated boat traffic delays and temporary partial channel closures that could 28 impede boat movement and eliminate recreational opportunities. In waterways where waterskiing, 29 wakeboarding, and tubing occur, recreation opportunities in the vicinity of the barge unloading facilities would be eliminated during construction. Construction of the operable barrier at the head 30 31 of Old River would have only short-term effects on recreational boating access on Old River. The barrier would have a boat lock that would restore boating access once construction is complete. 32

33 Mitigation Measure TRANS-1a would be available to reduce effects to marine navigation by 34 development and implementation of site-specific construction traffic management plans, including specific measures related to management of barges and stipulations to notify the commercial and 35 leisure boating communities of proposed barge operations in the waterways. Additionally, BDCP 36 37 proponents would contribute funds for the construction of new recreation opportunities as well as 38 for the protection of existing recreation opportunities as outlined in Recommendation DP R11 of the 39 Delta Plan. BDCP proponents would also assist in funding the expansion of state recreation areas in 40 the Delta as described in Recommendation DP R13 of the Delta Plan. Potential uses of these funds could be for the reopening of Brannan Island State Recreation Area, completion of Delta Meadows-41 42 Locke Boarding House and potential addition of new State parks at Barker Slough, Elkhorn Basin, the Wright-Elmwood Tract, and south Delta. The funds will be transferred prior to, or concurrent 43 with, commencement of construction of the BDCP. This commitment serves to compensate for the 44

- 1 loss of recreational opportunities within the project area by providing a recreational opportunity
- 2 downstream/upstream in the same area for the same regional recreational users. These
- 3 commitments are further described in Appendix 3B, *Environmental Commitments*.

4 Invasive aquatic vegetation can limit access to boats and reduce swimming areas. CM13 (Invasive Aquatic Vegetation Control) provides for the control of egeria, water hyacinth, and other IAV 5 6 throughout the Plan Area. However, the BDCP proponents would also commit to partner with 7 existing programs operating in the Delta (including DBW, U.S. Department of Agriculture-8 Agriculture Research Service, University of California Cooperative Extension Weed Research and 9 Information Center, California Department of Food and Agriculture, local Weed Management Areas, Resource Conservation Districts, and the California Invasive Plant Council) to perform risk 10 assessment and subsequent prioritization of treatment areas to strategically and effectively reduce 11 12 expansion of the multiple species of IAV in the Delta. This risk assessment would dictate where initial control efforts would occur to maximize the effectiveness of the conservation measure. The 13 14 funds will be transferred prior to, or concurrent with, commencement of construction of the BDCP. Enhanced ability to control these invasive vegetation would lead to increased recreation 15 opportunities which would compensate for the loss of recreational opportunities within the project 16 area by providing a recreational opportunity downstream/upstream in the same area for the same 17 regional recreational users. This commitment is described in Appendix 3B, Environmental 18 19 Commitments.

CM13 (Invasive Aquatic Vegetation Control) and the environmental commitments would create and 20 21 rehabilitate alternative recreation opportunities for those eliminated during construction. BDCP 22 proponents would also ensure through various outreach methods that recreationists were aware of 23 nearby recreation opportunities for similar water sports (e.g., Victoria Canal, Empire Cut or Bishop 24 Cut). The barge unloading facilities would be removed after construction is complete and the 25 operable barrier will include a boat lock to permit boat passage once construction is complete. 26 Construction of the operable barrier would last for 2 years (short-term) and would not result in long-term reduction of recreation opportunities. This component would not result in adverse effects 27 on recreational navigation. Construction-related effects on recreational navigation in the vicinity of 28 29 the barge unloading facilities would last up to 5 years (long-term) and would be considered adverse 30 because of the reduced recreation opportunity and experiences expected to exist near construction 31 activity.

**CEQA** Conclusion: Impacts on boat passage and navigation in the study area would result from the 32 33 construction of the intakes, temporary barge unloading facilities, and the operable barrier at the 34 head of Old River. Impacts from intake and barge unloading facilities would last approximately 5 years and include obstruction and delays to boat passage and navigation as a result of channel 35 obstructions in addition to compliance with temporary speed zones. Temporary channel closures 36 could impede boat movement and eliminate recreational opportunities. In waterways where 37 38 waterskiing, wakeboarding, and tubing occur, recreation opportunities would be eliminated during construction. Mitigation Measure TRANS-1a would reduce impacts on marine navigation by 39 development and implementation of site-specific construction traffic management plans, including 40 specific measures related to management of barges and stipulations to notify the commercial and 41 leisure boating communities of proposed construction and barge operations in the waterways. 42 43 While the environmental commitments would reduce impacts on water-based recreation (waterskiing, wakeboarding, tubing) in these areas by creating alternative recreation opportunities for 44 those eliminated during construction, these impacts would be long-term and considered significant 45 and unavoidable. Construction of the operable barrier would last for 2 years (short-term) and would 46

- not result in long-term reduction of recreation opportunities. This would be a less-than-significant
   impact on recreational navigation on Old River.
- Mitigation Measure TRANS-1a: Implement Site-Specific Construction Traffic Management
   Plan
- Please refer to Mitigation Measure TRANS-1a in Chapter 19, *Transportation*, Alternative 1A,
   Impact TRANS-1.

## Impact REC-4: Result in Long-Term Reduction of Recreational Fishing Opportunities as a Result of Constructing the Proposed Water Conveyance Facilities

9 Effects on recreational fishing under Alternative 2A would be similar to those described under
10 Alternative 1A, Impact REC-4. Construction of Intakes 6 and 7 instead of Intakes 4 and 5 would not
11 be expected to result in substantially different effects on recreational fishing, although immediate
12 local effects on any informal bank fishing that occurs near the intake sites could be shifted.

- 13 As discussed in Chapter 11, Fish and Aquatic Resources, Section 11.3.4.5, Sacramento River and Delta region fish populations would not be affected by changes to localized water quality conditions, 14 underwater noise, fish stranding or other physical disturbances, or reduced habitat areas such that 15 16 recreational fishing opportunities would be substantially reduced during construction. BDCP 17 environmental commitments to prevent water quality effects include environmental training; 18 implementation of stormwater pollution prevention plans, erosion and sediment control plans, 19 hazardous materials management plans, and spill prevention, containment, and countermeasure 20 plans; disposal of spoils, RTM, and dredged material; and a barge operations plan (Appendix 3B, 21 *Environmental Commitments*). RTM would be removed from RTM storage areas (which represent a 22 substantial portion of the permanent impact areas) and reused, as appropriate, as bulking material for levee maintenance, as fill material for habitat restoration projects, or other beneficial means of 23 24 reuse identified for the material. Mitigation Measures AQUA-1a and AQUA-1b would be available to 25 avoid and minimize adverse effects on sport fish populations from impact pile driving. Although fish populations likely would not be affected to the degree that fishing opportunities would be 26 substantially reduced, construction conditions would introduce noise and visual disturbances that 27 would affect the recreation experience for anglers. 28
- While construction noise would be temporary, and primarily be limited to Monday through Friday, it 29 30 would be ongoing for up to 24 hours per day and for up to 5 years near individual work sites. Visual setting disruptions could distract from the recreation experience including on weekends. However, 31 32 Mitigation Measures NOI-1a and NOI-1b would address construction noise effects. Additionally, 33 specific noise-generating activities near recreation areas would be scheduled to the extent possible so as to avoid effects on passive recreation activities on-shore fishing. Mitigation measures would 34 35 also be available to address construction-related visual effects on sensitive receptors from vegetation removal for transmission lines and access routes (AES-1a), provision of visual barriers 36 37 between construction work areas and sensitive receptors (AES-1b), and locating concrete batch 38 plants and fuel stations away from sensitive resources and receptors (AES-1f). In addition, the chapter identifies measures to address longer term visual effects associated with changes to the 39 40 landscape/visual setting from construction and the presence of new water conveyance features. These include developing and implementing a spoil/borrow and RTM area management plan (AES-41 42 1c), restoring barge loading facility sites once they are decommissioned (AES-1d), applying aesthetic design treatments to all structures to the extent feasible (AES-1e), restoring concrete batch plants 43

and fuel stations upon removal of facilities (AES-1f), and implementing best management practices
 to implement a project landscaping plan (AES-1g). Overall, construction of the proposed water
 conveyance facilities would not degrade the fishing experience for boat and on-shore fishing
 locations. Additionally, anglers could move to other locations along the Sacramento River and
 throughout the Delta region and REC-2 would provide anglers with alternative bank fishing access
 sites further removed from areas affected by construction. This effect would not be adverse.

7 **CEQA Conclusion:** The potential impact on covered and non-covered sport fish species from construction activities would be considered less than significant because the BDCP would include 8 9 environmental commitments to prevent water quality effects include environmental training; implementation of stormwater pollution prevention plans, erosion and sediment control plans, 10 hazardous materials management plans, and spill prevention, containment, and countermeasure 11 12 plans; disposal of spoils, RTM, and dredged material; and a barge operations plan (Appendix 3B, Environmental Commitments) and Mitigation Measures AQUA-1a and AQUA-1b to avoid and 13 minimize adverse effects on sport fish populations from impact pile driving. Mitigation Measure 14 REC-2 would ensure continued access for bank fishing at established sport fishing locations such 15 that there would be no long-term reduction of local fishing opportunities and experiences. This 16 17 impact would be less than significant.

#### 18 Mitigation Measure REC-2: Provide Alternative Bank Fishing Access Sites

- Please refer to Mitigation Measure REC-2 under Impact REC-2 in the discussion of Alternative1A.
- 21Mitigation Measure AQUA-1a: Minimize the Use of Impact Pile Driving to Address Effects22of Pile Driving and Other Construction-Related Underwater Noise
- Please refer to Mitigation Measure AQUA-1a in Chapter 11, *Fish and Aquatic Resources*,
  Alternative 1A, Impact AQUA-1.

### Mitigation Measure AQUA-1b: Use an Attenuation Device to Reduce Effects of Pile Driving and Other Construction-Related Underwater Noise

Please refer to Mitigation Measure AQUA-1b in Chapter 11, *Fish and Aquatic Resources*,
Alternative 1A, Impact AQUA-1.

### Mitigation Measure NOI-1a: Employ Noise-Reducing Construction Practices during Construction

Please refer to Mitigation Measure NOI-1a in Chapter 23, *Noise*, Alternative 1A, Impact NOI-1.

### 32Mitigation Measure NOI-1b: Prior to Construction, Initiate a Complaint/Response33Tracking Program

Please refer to Mitigation Measure NOI-1b in Chapter 23, *Noise*, Alternative 1A, Impact NOI-1.

1 2 3	Mitigation Measure AES-1a: Locate New Transmission Lines and Access Routes to Minimize the Removal of Trees and Shrubs and Pruning Needed to Accommodate New Transmission Lines and Underground Transmission Lines Where Feasible
4 5	Please refer to Mitigation Measure AES-1a in Chapter 17, <i>Aesthetics and Visual Resources,</i> Alternative 1A, Impact AES-1.
6 7	Mitigation Measure AES-1b: Install Visual Barriers between Construction Work Areas and Sensitive Receptors
8 9	Please refer to Mitigation Measure AES-1b in Chapter 17, <i>Aesthetics and Visual Resources,</i> Alternative 1A, Impact AES-1.
10 11	Mitigation Measure AES-1c: Develop and Implement a Spoil/Borrow and Reusable Tunnel Material Area Management Plan
12 13	Please refer to Mitigation Measure AES-1c in Chapter 17, <i>Aesthetics and Visual Resources</i> , Alternative 1A, Impact AES-1.
14	Mitigation Measure AES-1d: Restore Barge Unloading Facility Sites Once Decommissioned
15 16	Please refer to Mitigation Measure AES-1d in Chapter 17, <i>Aesthetics and Visual Resources,</i> Alternative 1A, Impact AES-1.
17 18	Mitigation Measure AES-1e: Apply Aesthetic Design Treatments to All Structures to the Extent Feasible
19 20	Please refer to Mitigation Measure AES-1e in Chapter 17, <i>Aesthetics and Visual Resources,</i> Alternative 1A, Impact AES-1.
21 22	Mitigation Measure AES-1f: Locate Concrete Batch Plants and Fuel Stations Away from Sensitive Visual Resources and Receptors and Restore Sites upon Removal of Facilities
23 24	Please refer to Mitigation Measure AES-1f in Chapter 17, <i>Aesthetics and Visual Resources,</i> Alternative 1A, Impact AES-1.
25 26	Mitigation Measure AES-1g: Implement Best Management Practices to Implement Project Landscaping Plan
27 28	Please refer to Mitigation Measure AES-1g in Chapter 17, <i>Aesthetics and Visual Resources,</i> Alternative 1A, Impact AES-1.
29 30	Impact REC-5: Result in Long-Term Reduction of Recreational Fishing Opportunities as a Result of the Operation of the Proposed Water Conveyance Facilities
31 32 33 34 35	<b>NEPA Effects:</b> Operation of Alternative 2A may result in changes in entrainment, spawning, rearing and migration. However, in general, effects on (non-covered) fish species that are popular for recreational fishing as a result of these changes are not of a nature/level that will adversely affect recreational fishing. While there are some significant impacts to specific non-covered species, as discussed in Chapter 11, <i>Fish and Aquatic Resources</i> , Section 11.3.4.5, they are typically limited to

- specific rivers and not the population of that species as a whole. The effect is not adverse because it
   would not result in a substantial long-term reduction in recreational fishing opportunities
- *CEQA Conclusion:* The potential impact on covered and non-covered sport fish species from
   operation of Alternative 2A would be considered less than significant because any impacts to fish
   and, as a result, impacts to recreational fishing, are anticipated to be isolated to certain areas and
   would not impact the species population of any popular sportfishing species overall.
- Impact REC-6: Cause a Change in Reservoir or Lake Elevations Resulting in Substantial
   Reductions in Water-Based Recreation Opportunities and Experiences at North- and South of-Delta Reservoirs
- NEPA Effects: Operation of Alternative 2A would result in changes in the frequency with which the
   end-of-September reservoir levels at study area reservoirs fall below levels identified as water dependent recreation thresholds relative to Existing Conditions (CEQA baseline) and the No Action
- Alternative (2060) (alternative operations contribution [impact] comparison) (Table 15-12a and
   Table 15-12b). These changes are discussed below. Also see Chapter 3. *Description of Alternatives*.
- Table 15-12b). These changes are discussed below. Also see Chapter 3, *Description of Alternatives*,
   Section 3.6.4.2, for detailed information on the operational scenarios, and Appendix 5A, *Modeling*
- *Methodology*, for an explanation of the CALSIM II model and assumptions.

#### 17 Existing Conditions (CEQA Baseline) Compared to Alternative 2A (2060)

- As shown in Table 15-12a and Table 15-12b, under Alternative 2A there would be from 4 to 31 additional years of the recreation thresholds being exceeded at the reservoirs relative to the existing
- 20 condition. These represent a greater than 10% increased exceedance of the reservoir thresholds at Trinity Lake, Shasta Lake, Folsom Lake, Lake Oroville, and San Luis Reservoir. However, as discussed 21 22 under Section 15.3.1, Methods for Analysis, these changes in SWP/CVP reservoir elevations are caused by sea level rise, climate change, and operation of the alternative. It is not possible to 23 specifically define the exact extent of the changes due to implementation of the action alternative 24 25 using these model simulation results. Thus, the precise contributions of sea level rise and climate change to the total differences between Existing Conditions and Alternative 2A cannot be isolated in 26 this comparison. Please refer to the comparison of the No Action Alternative (2060) to Alternative 27
- 28 2A (2060) for a discussion of the potential effects on end-of-September reservoir and lake elevations
   29 attributable to operation of Alternative 2A.

#### 30 No Action Alternative (2060) Compared to Alternative 2A (2060)

- The comparison of Alternative 2A (2060) to the No Action Alternative (2060) condition most closely represents changes in reservoir elevations that may occur as a result of operation of the alternative because both conditions include sea level rise and climate change (see Appendix 5A, *Modeling Methodology*).
- As shown in Table 15-12a and Table 15-12b, operation of Alternative 2A would primarily result in changes in the frequency with which the end of September reservoir levels at Trinity Lake, Shasta
- 37Lake, Lake Oroville, Folsom Lake, and New Melones Reservoir would fall below levels identified as
- 38 important water-dependent recreation thresholds. Changes at San Luis Reservoir show greater
- difference when compared to the No Action Alternative (2060) than projected for the other
- 40 reservoirs.

In comparisons of Alternative 2A (2060) operations to No Action Alternative (2060), the CALSIM II 1 2 modeling results indicate that reservoir levels under Alternative 2A operations would vary from one 3 reservoir to another and that most, with the exception of San Luis Reservoir, would experience little 4 to no change or would fall below the individual reservoir thresholds less frequently than under No Action Alternative (2060) conditions. These changes in reservoir elevations would not adversely 5 affect water-dependent or water-enhanced recreation at these reservoirs and at Lake Oroville and 6 7 Folsom Lake, there would be fewer years in which end-of-September reservoir levels would fall below the recreation thresholds thus indicating better boating opportunities, when compared to No 8 9 Action Alternative (2060) conditions. Operation of Alternative 2A would not adversely affect waterdependent or water-enhanced recreation at these reservoirs. 10

- At San Luis Reservoir, recreation boating opportunity in September would be reduced more 11 frequently under Alternative 2A (2060) conditions (25 years) relative to the No Action Alternative 12 (2060) for the Dinosaur Point boat launch. However, access to the Basalt boat launch, which is 13 available to reservoir elevation 340 feet, would not substantially change relative to the No Action 14 Alternative (2060) (there would be three additional years below the threshold). Therefore, because 15 the Basalt boat launch would still be available for access to the reservoir, and the change in 16 17 frequency with which the recreation threshold would be exceeded at Basalt is less than 10% (8) years or less), these changes in elevation at San Luis Reservoir under operation of Alternative 2A 18 19 would not be adverse. Shoreline fishing would still be possible, and other recreation activities at the reservoir—picnicking, biking, hiking, and fishing—would be available. These changes would not be 20 adverse. 21
- 22 **CEQA Conclusion:** This impact on water-dependent and water-enhanced recreation opportunities at Trinity Lake, Shasta Lake, Lake Oroville, Folsom Lake, and New Melones Reservoir would be less 23 than significant because the CALSIM II modeling results indicate that reservoir levels attributable to 24 25 Alternative 2A (2060) operations would fall below the individual reservoir thresholds either with 26 the same or reduced frequency than under the No Action Alternative (2060). These changes in reservoir elevations would result in a less-than-significant impact on recreation opportunities and 27 28 experiences at Trinity Lake, Shasta Lake, Lake Oroville, Folsom Lake, and New Melones Lake. At Lake Oroville and Folsom Lake, because there would be fewer years in which the lake levels fall 29 below the recreation threshold relative to No Action Alternative (2060) conditions, these impacts 30 would be considered beneficial impacts on recreation opportunities and experiences. At San Luis 31 Reservoir, although boating opportunity would be reduced more frequently for the Dinosaur Point 32 boat launch, access to the Basalt boat launch would not substantially change. The modeled 33 additional three years of exceeding the recreation threshold attributable to operation of Alternative 34 2A (2060) relative to the No Action Alternative (2060) would be less than significant because it is a 35 less than 10% change (8 years or less). Operation of Alternative 2A would not substantially affect 36 37 water-dependent or water-enhanced recreation at these reservoirs. This would be a less-thansignificant impact. No mitigation is required. 38

### Impact REC-7: Result in Long-Term Reduction in Water-Based Recreation Opportunities as a Result of Maintenance of the Proposed Water Conveyance Facilities

- *NEPA Effects:* Changes to boat passage, navigation, and water-based recreation activities as a result
   of maintenance of intake facilities and other structures under Alternative 2A would be similar to
   those described for Alternative 1A, Impact REC-7 and would result in periodic temporary but not
- 44 substantial effects on boat passage and water-based recreational activities. Any effects would be
- 45 short-term (less than 2 years) and intermittent. Other facility maintenance activities would occur on

- 1 land and would not affect boat passage and navigation. Implementation of the environmental
- 2 commitment to provide notification of construction and maintenance activities in waterways
- 3 (Appendix 3B, *Environmental Commitments*) would reduce these effects. These effects are not
- 4 considered adverse.

5 **CEQA Conclusion:** Effects on recreation resulting from the maintenance of intake facilities would be short-term and intermittent and would not result in significant impacts on boat passage, navigation, 6 7 or water-based recreation within the vicinity of the intakes. In addition, implementation of the 8 environmental commitment to provide notification of construction and maintenance activities in 9 waterways (Appendix 3B, *Environmental Commitments*) would further minimize these effects. Intake maintenance impacts on recreation would be considered less than significant because 10 impacts, if any, on public access or public use of established recreation facilities would last for 2 11 years or less. Mitigation is not required. 12

### Impact REC-8: Result in Long-Term Reduction in Land-Based Recreation Opportunities as a Result of Maintenance of the Proposed Water Conveyance Facilities

- 15 **NEPA Effects:** Changes to land-based recreation opportunities as a result of maintenance of
- conveyance facilities under Alternative 2A would be similar to those described for Alternative 1A,
   Impact REC-8. Maintenance would be short-term and intermittent and would be conducted within
   the individual facility right-of-way, which does not include any recreation facilities or recreation use
   areas. There would be no adverse effects on recreation opportunities as a result of maintenance of
- 20 the proposed water conveyance facilities.
- *CEQA Conclusion*: Maintenance of conveyance facilities would be short-term and intermittent and
   would not result in any changes to land-based recreational opportunities. Therefore, there would be
   no impact. Mitigation is not required.

### Impact REC-9: Result in Long-Term Reduction in Fishing Opportunities as a Result of Implementing Conservation Measures 2–21

- NEPA Effects: Construction, and operation and maintenance of the proposed conservation 26 components as part of Alternative 2A could have effects related to recreational fishing that are 27 similar in nature to those discussed above for construction, and operation and maintenance of 28 proposed water conveyance facilities. Although similar in nature, the potential intensity of any 29 30 effects would likely be substantially lower because the nature of the activities associated with implementing the conservation components would be different—less heavy construction equipment 31 32 would be required and the restoration actions would be implemented over a longer time frame than CM1. Potential effects from implementation of the conservation components would be dispersed 33 over a larger area and would generally involve substantially fewer construction and operation 34 35 effects associated with built facilities. Additionally, overall, the habitat restoration and enhancement components would be expected to result in long-term benefits to aquatic species. Additional 36 37 discussion related to the individual conservation measures is provided below.
- With regards to fishing opportunities, effects of implementing the conservation components under Alternative 2A would be similar to those described for Alternative 1A. CM2–CM21 would be expected to improve fishing opportunities in the study area although some effect on fishing opportunities could take place during implementation of the conservation measures. Overall, implementing the proposed conservation components would be expected to provide beneficial
- 43 effects on aquatic habitat and fish abundance thereby improving fishing opportunities.

**CEOA Conclusion:** CM2–CM21 in the long-term would be expected to improve fishing opportunities 1 2 by enhancing fish habitat in the Yolo Bypass; restoring tidal habitat, seasonally inundated 3 floodplains, channel margins, and riparian habitat; controlling aquatic vegetation and predators; 4 controlling illegal harvest of covered species; and expanding boat launch facilities. During the implementation stage, these measures could result in impacts on fishing opportunities by 5 6 temporarily or permanently limiting access to fishing sites and disturbing fish habitat. CM2 would 7 increase the floodplain footprint in the Yolo Bypass Wildlife Area, which would result in decreased onshore fishing opportunities. These impacts would be considered less than significant because the 8 9 BDCP would include environmental commitments to consult with CDFW to expand wildlife viewing, angling, and hunting opportunities, as described in Recommendation DP R14 of the Delta 10 Plan(Appendix 3B, Environmental Commitments). CM4, CM13, and CM15 target predator fish species 11 and although these CMs would result in highly localized reductions of predatory species, overall, 12 13 these measures would not result in an appreciable decrease in Delta-wide abundances of predatory 14 game fish (refer to Chapter 11, Fish and Aquatic Resources, Section 11.3.4.5). Construction of 15 facilities could have short-term impacts on the noise or visual setting and could indirectly affect recreational fishing. The potential impact on covered and non-covered sport fish species from 16 17 construction activities would be considered less than significant because the BDCP would include environmental commitments to prevent water quality effects include environmental training; 18 19 implementation of stormwater pollution prevention plans, erosion and sediment control plans, hazardous materials management plans, and spill prevention, containment, and countermeasure 20 21 plans; disposal of spoils, and dredged material; and a barge operations plan (Appendix 3B, 22 Environmental Commitments). In addition, mitigation measures and environmental commitments 23 identified to reduce the effects of constructing CM1 would also be used to minimize effects of 24 construction on recreation (i.e., visual conditions, noise, transportation/access) associated with implementation of the other conservation components. Because construction of the conservation 25 26 measure component facilities would be less intense and of shorter duration than construction of 27 CM1 conveyance facilities, the mitigation measures and environmental commitments would reduce 28 the construction-related impacts on recreational fishing associated with the other conservation 29 measures to a less-than-significant level. Further, the individual facilities or conservation elements will undergo additional environmental review and permitting which will include identification of 30 site-specific measures to further protect resources. 31

Environmental commitments that will reduce construction-related impacts on recreation include a 32 noise abatement plan and consultation with CDFW to expand recreational opportunities (Appendix 33 34 3B, Environmental Commitments; also see additional discussion under Impact REC-2 and Impact 35 REC-3, above). In addition, a number of mitigation measures will address construction-related 36 impacts on recreational fishing by reducing the degree of aesthetic and visual degradation at 37 construction sites (see Chapter 17, Aesthetics and Visual Resources, Section 17.3.3.2, Mitigation Measures AES-1a, AES-1b, AES-1c, AES-1d, AES-1e, AES-1f, AES-1g, AES-4b, and AES-4c; also see 38 additional discussion under Impact REC-2 and Impact REC-3, above). Mitigation measures TRANS-39 40 1a, TRANS-1b, and TRANS-1c will address traffic and transportation safety and access conditions 41 that could affect public use of recreation areas (see additional discussion under Impact REC-2 and 42 Impact REC-3, above, and Chapter 19, Transportation, Section 19.3.3.5). Mitigation measures NOI-1a and NOI-1b will address construction-related noise concerns (see additional discussion under 43 Impact REC-2 and Impact REC-3, above and Chapter 23, Noise, Section 23.4.3.5). Finally, should 44 45 construction of conservation measure facilities require pile-driving, mitigation measures to protect fish and aquatic species would be implemented to reduce these impacts (see additional discussion 46 under Impact REC-4, above and Chapter 11, Fish and Aquatic Resources, Section 11.3.4.5). 47

1 2	In the long term, the impact on fishing opportunities would be considered beneficial because the conservation measures are intended to enhance aquatic habitat and fish abundance.
3 4 5	Mitigation Measure AES-1a: Locate New Transmission Lines and Access Routes to Minimize the Removal of Trees and Shrubs and Pruning Needed to Accommodate New Transmission Lines and Underground Transmission Lines Where Feasible
6 7	Please refer to Mitigation Measure AES-1a in Chapter 17, <i>Aesthetics and Visual Resources,</i> Alternative 1A, Impact AES-1.
8 9	Mitigation Measure AES-1b: Install Visual Barriers between Construction Work Areas and Sensitive Receptors
10 11	Please refer to Mitigation Measure AES-1b in Chapter 17, <i>Aesthetics and Visual Resources</i> , Alternative 1A, Impact AES-1.
12 13	Mitigation Measure AES-1c: Develop and Implement a Spoil/Borrow and Reusable Tunnel Material Area Management Plan
14 15	Please refer to Mitigation Measure AES-1c in Chapter 17, <i>Aesthetics and Visual Resources,</i> Alternative 1A, Impact AES-1.
16	Mitigation Measure AES-1d: Restore Barge Unloading Facility Sites Once Decommissioned
17 18	Please refer to Mitigation Measure AES-1d in Chapter 17, <i>Aesthetics and Visual Resources</i> , Alternative 1A, Impact AES-1.
19 20	Mitigation Measure AES-1e: Apply Aesthetic Design Treatments to All Structures to the Extent Feasible
21 22	Please refer to Mitigation Measure AES-1e in Chapter 17, <i>Aesthetics and Visual Resources,</i> Alternative 1A, Impact AES-1.
23 24	Mitigation Measure AES-1f: Locate Concrete Batch Plants and Fuel Stations Away from Sensitive Visual Resources and Receptors and Restore Sites upon Removal of Facilities
25 26	Please refer to Mitigation Measure AES-1f in Chapter 17, <i>Aesthetics and Visual Resources,</i> Alternative 1A, Impact AES-1.
27 28	Mitigation Measure AES-1g: Implement Best Management Practices to Implement Project Landscaping Plan
29 30	Please refer to Mitigation Measure AES-1g in Chapter 17, <i>Aesthetics and Visual Resources,</i> Alternative 1A, Impact AES-1.
31 32	Mitigation Measure AES-4b: Minimize Fugitive Light from Portable Sources Used for Construction
33 34	Please refer to Mitigation Measure AES-4b in Chapter 17, <i>Aesthetics and Visual Resources,</i> Alternative 1A, Impact AES-4.

1 2	Mitigation Measure AES-4c: Install Visual Barriers along Access Routes, Where Necessary, to Prevent Light Spill from Truck Headlights toward Residences
3 4	Please refer to Mitigation Measure AES-4c in Chapter 17, <i>Aesthetics and Visual Resources,</i> Alternative 1A, Impact AES-4.
5 6	Mitigation Measure TRANS-1a: Implement Site-Specific Construction Traffic Management Plan
7 8	Please refer to Mitigation Measure TRANS-1a in Chapter 19, <i>Transportation</i> , Alternative 1A, Impact TRANS-1.
9 10	Mitigation Measure TRANS-1b: Limit Hours or Amount of Construction Activity on Congested Roadway Segments
11 12	Please refer to Mitigation Measure TRANS-1b in Chapter 19, <i>Transportation</i> , Alternative 1A, Impact TRANS-1.
13 14	Mitigation Measure TRANS-1c: Make Good Faith Efforts to Enter into Mitigation Agreements to Enhance Capacity of Congested Roadway Segments
15 16	Please refer to Mitigation Measure TRANS-1c in Chapter 19, <i>Transportation</i> , Alternative 1A, Impact TRANS-1.
17 18	Mitigation Measure NOI-1a: Employ Noise-Reducing Construction Practices during Construction
19	Please refer to Mitigation Measure NOI-1a in Chapter 23, Noise, Alternative 1A, Impact NOI-1.
20 21	Mitigation Measure NOI-1b: Prior to Construction, Initiate a Complaint/Response Tracking Program
22	Please refer to Mitigation Measure NOI-1b in Chapter 23, Noise, Alternative 1A, Impact NOI-1.
23 24	Mitigation Measure AQUA-1a: Minimize the Use of Impact Pile Driving to Address Effects of Pile Driving and Other Construction-Related Underwater Noise
25 26	Please refer to Mitigation Measure AQUA-1a in Chapter 11, <i>Fish and Aquatic Resources,</i> Alternative 1A, Impact AQUA-1.
27 28	Mitigation Measure AQUA-1b: Use an Attenuation Device to Reduce Effects of Pile Driving and Other Construction-Related Underwater Noise
29 30	Please refer to Mitigation Measure AQUA-1b in Chapter 11, <i>Fish and Aquatic Resources</i> , Alternative 1A, Impact AQUA-1.
31 32	Impact REC-10: Result in Long-Term Reduction in Boating-Related Recreation Opportunities as a Result of Implementing Conservation Measures 2–21
33 34	<b>NEPA Effects:</b> Effects on boating-related recreation activities stemming from implementation of the conservation components under Alternative 2A would be similar to those described for Alternative

14. Implementing the conservation measures could result in an adverse effect on recreation by

- 1 limiting boating by reducing the extent of navigable waterways available to boaters. Once
- 2 implemented, the conservation measures could provide beneficial effects to recreation by expanding
- 3 the extent of navigable waterways available to boaters, improving and expanding boat launch
- 4 facilities, and removing nonnative vegetation that restricts or obstructs navigation.
- Under CM18, construction of a genetic refuge and research facility at the former Army Reserve near 5 6 the Delta Marina Yacht Harbor could result in construction-related effects on boaters at this site. The BDCP proponents would implement environmental commitments to include a noise abatement plan 7 8 (Appendix 3B, Environmental Commitments; also see additional discussion under Impact REC-2 and 9 Impact REC-3, above) to lessen these impacts. In addition, a number of mitigation measures are available to address construction-related effects on recreational boating by reducing the degree of 10 11 aesthetic and visual degradation at the construction site (see Chapter 17, Aesthetics and Visual 12 Resources, Section 17.3.3.2, Mitigation Measures AES-1a, AES-1b, AES-1c, AES-1d, AES-1e, AES-1f, 13 AES-1g, AES-4b, and AES-4c; also see additional discussion under Impact REC-2 and Impact REC-3, above). Mitigation measures TRANS-1a, TRANS-1b, and TRANS-1c are available to address traffic 14 and transportation safety and access conditions of the marina (see additional discussion under 15 Impact REC-2 and Impact REC-3, above, and Chapter 19, Transportation, Section 19.3.3.5). 16 17 Mitigation measures NOI-1a and NOI-1b are available to address construction-related noise concerns (see additional discussion under Impact REC-2 and Impact REC-3, above and Chapter 23, 18 19 Noise, Section 23.4.3.5).
- **CEQA Conclusion:** Channel modification and other activities associated with implementation of 20 21 some habitat restoration and enhancement measures and other conservation measures would limit 22 some opportunities for boating and boating-related recreation by reducing the extent of navigable water available to boaters. Temporary effects would also stem from construction, which may limit 23 24 boat access, speeds, or create excess noise, odors, or unattractive visual scenes during periods of 25 implementation. However, BDCP conservation measures would also lead to an enhanced boating 26 experience by expanding the extent of navigable waterways available to boaters, improving and expanding boat launch facilities, and removing nonnative vegetation that restricts or obstructs 27 28 navigation. Because these measures would not be anticipated to result in a substantial long-term 29 disruption of boating activities, this impact is considered less than significant for the conservation 30 measures, with the exception of CM18, discussed further below.
- 31 Under CM18, construction of a genetic refuge and research facility at the former Army Reserve near the Delta Marina Yacht Harbor could result in construction-related impacts on boaters at this site. 32 33 The BDCP proponents would implement environmental commitments to include a noise abatement 34 plan (Appendix 3B, Environmental Commitments; also see additional discussion under Impact REC-2 and Impact REC-3, above) to lessen these impacts. In addition, a number of mitigation measures 35 address construction-related impacts on recreational boating by reducing the degree of aesthetic 36 and visual degradation at the construction site (see Chapter 17, Aesthetics and Visual Resources, 37 38 Section 17.3.3.2, Mitigation Measures AES-1a, AES-1b, AES-1c, AES-1d, AES-1e, AES-1f, AES-1g, AES-4b, and AES-4c; also see additional discussion under Impact REC-2 and Impact REC-3, above). 39 Mitigation measures TRANS-1a, TRANS-1b, and TRANS-1c will address traffic and transportation 40 safety and access conditions of the marina (see additional discussion under Impact REC-2 and 41 Impact REC-3, above, and Chapter 19, Transportation, Section 19.3.3.5). Mitigation measures NOI-1a 42 43 and NOI-1b will address construction-related noise concerns (see additional discussion under Impact REC-2 and Impact REC-3, above and Chapter 23, Noise, Section 23.4.3.5). Implementation of 44 these measures, as determined applicable to construction of this facility under future site-specific 45

1 2	environmental review, would reduce impacts on recreational boating to less than significant. No additional mitigation would be required.
3 4 5	Mitigation Measure AES-1a: Locate New Transmission Lines and Access Routes to Minimize the Removal of Trees and Shrubs and Pruning Needed to Accommodate New Transmission Lines and Underground Transmission Lines Where Feasible
6 7	Please refer to Mitigation Measure AES-1a in Chapter 17, <i>Aesthetics and Visual Resources,</i> Alternative 1A, Impact AES-1.
8 9	Mitigation Measure AES-1b: Install Visual Barriers between Construction Work Areas and Sensitive Receptors
10 11	Please refer to Mitigation Measure AES-1b in Chapter 17, <i>Aesthetics and Visual Resources,</i> Alternative 1A, Impact AES-1.
12 13	Mitigation Measure AES-1c: Develop and Implement a Spoil/Borrow and Reusable Tunnel Material Area Management Plan
14 15	Please refer to Mitigation Measure AES-1c in Chapter 17, <i>Aesthetics and Visual Resources</i> , Alternative 1A, Impact AES-1.
16	Mitigation Measure AES-1d: Restore Barge Unloading Facility Sites Once Decommissioned
17 18	Please refer to Mitigation Measure AES-1d in Chapter 17, <i>Aesthetics and Visual Resources</i> , Alternative 1A, Impact AES-1.
19 20	Mitigation Measure AES-1e: Apply Aesthetic Design Treatments to All Structures to the Extent Feasible
21 22	Please refer to Mitigation Measure AES-1e in Chapter 17, <i>Aesthetics and Visual Resources,</i> Alternative 1A, Impact AES-1.
23 24	Mitigation Measure AES-1f: Locate Concrete Batch Plants and Fuel Stations Away from Sensitive Visual Resources and Receptors and Restore Sites upon Removal of Facilities
25 26	Please refer to Mitigation Measure AES-1f in Chapter 17, <i>Aesthetics and Visual Resources,</i> Alternative 1A, Impact AES-1.
27 28	Mitigation Measure AES-1g: Implement Best Management Practices to Implement Project Landscaping Plan
29 30	Please refer to Mitigation Measure AES-1g in Chapter 17, <i>Aesthetics and Visual Resources,</i> Alternative 1A, Impact AES-1.
31 32	Mitigation Measure AES-4b: Minimize Fugitive Light from Portable Sources Used for Construction
33 34	Please refer to Mitigation Measure AES-4b in Chapter 17, <i>Aesthetics and Visual Resources</i> , Alternative 1A, Impact AES-4.

1 2	Mitigation Measure AES-4c: Install Visual Barriers along Access Routes, Where Necessary, to Prevent Light Spill from Truck Headlights toward Residences
3 4	Please refer to Mitigation Measure AES-4c in Chapter 17, <i>Aesthetics and Visual Resources</i> , Alternative 1A, Impact AES-4.
5 6	Mitigation Measure TRANS-1a: Implement Site-Specific Construction Traffic Management Plan
7 8	Please refer to Mitigation Measure TRANS-1a in Chapter 19, <i>Transportation</i> , Alternative 1A, Impact TRANS-1.
9 10	Mitigation Measure TRANS-1b: Limit Hours or Amount of Construction Activity on Congested Roadway Segments
11 12	Please refer to Mitigation Measure TRANS-1b in Chapter 19, <i>Transportation</i> , Alternative 1A, Impact TRANS-1.
13 14	Mitigation Measure TRANS-1c: Make Good Faith Efforts to Enter into Mitigation Agreements to Enhance Capacity of Congested Roadway Segments
15 16	Please refer to Mitigation Measure TRANS-1c in Chapter 19, <i>Transportation</i> , Alternative 1A, Impact TRANS-1.
17 18	Mitigation Measure NOI-1a: Employ Noise-Reducing Construction Practices during Construction
19	Please refer to Mitigation Measure NOI-1a in Chapter 23, Noise, Alternative 1A, Impact NOI-1.
20 21	Mitigation Measure NOI-1b: Prior to Construction, Initiate a Complaint/Response Tracking Program
22	Please refer to Mitigation Measure NOI-1b in Chapter 23, Noise, Alternative 1A, Impact NOI-1.
23 24	Impact REC-11: Result in Long-Term Reduction in Upland Recreational Opportunities as a Result of Implementing Conservation Measures 2–21
25 26 27 28 29 30 31 32 33 34 35 36 37	<ul> <li>NEPA Effects: Implementing the conservation components under Alternative 2A would have similar effects on upland recreation activities as those described for Alternative 1A, Impact REC-11.</li> <li>Implementing the conservation measures could result in an adverse effect on recreation opportunities by reducing the extent of upland recreation sites and activities. Once implemented, the conservation measures could adversely affect recreation by reducing the extent of upland areas suitable for hiking, nature photography, or other similar activity. However, environmental commitments would reduce these effects, and implementation of the measures would also restore or enhance new potential sites for upland recreation thereby improving the quality recreational opportunities. CM17–CM21 involve enforcement, management, or other individual, localized project components that would not affect upland recreation opportunities. CM17 is an enforcement funding mechanism and would not result in a physical change to upland areas; construction under CM18, CM19 or CM21 would not affect existing upland recreation areas; and CM20 is an enforcement action primarily located at boat launches and would not affect upland recreation areas and related</li> </ul>
38	opportunities. These measures are not discussed further in this analysis.

**CEOA Conclusion:** Site preparation and earthwork activities associated with a number of 1 2 conservation measures would temporarily limit opportunities for upland recreational activities where they occur in or near existing recreational areas. Noise, odors, and visual effects of 3 4 construction activities would also temporarily compromise the quality of upland recreation in and around these areas. Additionally, it is possible that current areas of upland recreation would be 5 converted to wetland or other landforms poorly suited to hiking, nature photography, or other 6 7 activities. These impacts on upland recreational opportunities would be considered less than significant because the BDCP would include environmental commitments that would require BDCP 8 9 proponents to consult with CDFW to expand wildlife viewing, angling, and hunting opportunities, as described in Recommendation DP R14 of the Delta Plan (Appendix 3B, Environmental 10 *Commitments*). Near-term implementation would also restore or enhance new potential sites for 11 upland recreation and the measure would improve the quality of existing recreational opportunities 12 13 adjacent to areas modified by the conservation measures. These measures would not be anticipated 14 to result in a substantial long-term disruption of upland recreational activities; thus, this impact is 15 considered less than significant.

### Impact REC-12: Compatibility of the Proposed Water Conveyance Facilities and Other Conservation Measures with Federal, State, or Local Plans, Policies, or Regulations

- 18 Addressing Recreation Resources
- 19 **NEPA Effects:** Constructing conveyance facilities (CM1) and implementing CM2–CM21 under 20 Alternative 2A would generally have the same potential for incompatibilities with one or more plans and policies related to protecting and promoting recreation opportunities in the study area as 21 22 described for Alternative 1A, Impact AES-12. Variation would result from two potentially different intake locations and inclusion of an operable barrier at the head of Old River. However, Intakes 6 23 24 and 7 and the operable barrier would fall under the same jurisdictions as discussed under 25 Alternative 1A, and so, overall the potential for incompatibility is the same. As described under Alternative 1A, there would be potential for the alternative to be incompatible with plans and 26 policies related to recreation opportunities in the study area (i.e., The Johnston-Baker-Andal-27 Boatwright Delta Protection Act of 1992, Delta Protection Commission Land Use and Resource 28 Management Plan for the Primary Zone of the Delta, Delta Plan, Brannan Island and Franks Tract 29 State Recreation Areas General Plan). In addition, with the exception of Solano County, the 30 31 alternative may be incompatible with county general plan policies that protect visual resources in 32 the study area.
- *CEQA Conclusion*: The incompatibilities identified in the analysis indicate the potential for a
   physical consequence to the environment. The physical effects are discussed in impacts REC-1
   through REC-11, above and no additional CEQA conclusion is required related to the compatibility of
   the alternative with relevant plans and polices.

## 3715.3.3.6Alternative 2B—Dual Conveyance with East Alignment and Five38Intakes (15,000 cfs; Operational Scenario B)

- For the purposes of assessment of effects on recreation, Alternative 2B is the same as Alternative 1B,
  with the following exceptions.
- Under Alternative 2B, a total of 5 intake facilities would be constructed and operated. Intake
   locations are 1 through 3 in addition to either 4 and 5, or 6 and 7.
- Alternative 2B has a different operations scenario (scenario B).

- An operable barrier would be placed at the head of Old River at the confluence with the San
   Joaquin River.
- Table 15-13 under Alternative 1B lists the recreation sites and areas may be affected by Alternative
   2B (Mapbook Figure 15-2). Specific effects on recreation areas or sites are discussed below.

# Impact REC-1: Permanent Displacement of Existing Well-Established Public Use or Private Commercial Recreation Facility Available for Public Access as a Result of the Location of Proposed Water Conveyance Facilities

8 **NEPA Effects:** Effects on recreation as a result of the post-construction location of water conveyance 9 facilities associated with Alternative 2B would be similar to those described under Alternative 1B, Impact REC-1. Proposed placement of the Alternative 2B water conveyance facilities may fall within 10 the boundaries of Stone Lakes NWR, Cosumnes River Preserve, and White Slough Wildlife Area Pond 11 6; however, permanent placement of these facilities (see discussion under Alternative 1B, Impact 12 13 REC-1) would not result in long-term disruption or reduction of any well-established recreation 14 activity or site, including parks, marinas, or other designated areas. Therefore, there would be no 15 adverse effects. Effects on recreation related to construction of the water conveyance facilities are 16 discussed below in Impact REC-2. Also see Chapter 17, Aesthetics and Visual Resources, Section 17 17.3.3.6, and Chapter 23, Noise, Section 23.4.3.6, for additional discussion of these topics.

*CEQA Conclusion*: Alternative 2B would not result in the location of water conveyance facilities that
 would permanently displace any well-established public use or private commercial recreation
 facility available for public access. Therefore, impacts are considered less than significant. No
 mitigation is required.

### Impact REC-2: Result in Long-Term Reduction of Recreation Opportunities and Experiences as a Result of Constructing the Proposed Water Conveyance Facilities

24 **NEPA Effects:** Construction-related temporary disruption of existing recreational facilities under 25 Alternative 2B would be similar to that described under Alternative 1B, Impact REC-2. No additional recreation sites or areas would be affected if Intakes 6 and 7 were constructed instead of Intakes 4 26 27 and 5. Construction of Alternative 2B intakes and water conveyance facilities would result in temporary short-term and long-term effects related to disruption of recreational opportunities and 28 experiences at 18 recreation sites or areas in the study area. Indirect effects on recreation 29 30 experiences may occur as a result of impaired access, construction noise, or negative visual effects associated with construction. 31

#### 32 Other Recreation Opportunities

33 On-Water Recreation

34 Cliff's Marina is upstream of Intake 1 construction area. Similarly, Lazy M Marina and Rivers End 35 Marina & Boat Storage sites are not within the construction impact area for the Byron Tract Forebay 36 and related facilities near Clifton Court Forebay, and there are no recreation sites within the impact 37 area for the operable barrier at the head of Old River and San Joaquin River. Although these facilities and other marinas or fishing sites fall outside of the impact area for noise, the overall recreation 38 39 experience upstream or downstream of these sites may fall within the noise impact area and could experience diminished recreation opportunities because of the elevated noise levels as well as visual 40 41 setting disruptions over the course of intake installation. Overall, construction activities associated

- 1 with the proposed water conveyance facilities would range from 1 year to up to 5 years depending
- 2 on the site. Work would primarily occur Monday through Friday for up to 24 hours per day. In-river
- 3 construction would be further limited primarily to June 1 through October 31 each year. Although
- 4 dewatering would take place 7 days a week for 24 hours per day, it would not result in adverse
- 5 noise effects. Weekday construction would reduce the amount of fish and other wildlife in recreation
- 6 areas in the vicinity of the intakes, resulting in decreased recreation opportunities related to wildlife
- 7 and fish, causing recreationists to experience a changed recreation setting.

#### 8 Campgrounds

- Nighttime construction activities would require the use of bright lights that would negatively affect
   nighttime views of and from the work area. This would affect any overnight camping at the
- recreation sites and areas discussed above, although day use areas that close at sunset would not be
- adversely affected. Mitigation Measures AES-4a, AES-4b, and AES-4c would be available to reduce
- the effects of nighttime construction lighting. As discussed in Chapter 23, *Noise*, 23.4.3.6, another
- 14 nighttime effect on recreation would be construction noise levels that could adversely affect
- 15 camping or other nighttime recreation uses within up to 2,800 feet of construction areas. Nighttime
- 16 construction could be infrequent and intermittent, but would adversely affect camping sites.
- 17 Nighttime construction would not occur on weekends or holidays. Mitigation Measures NOI-1a and
- 18 NOI-1b would be available to address these effects.

#### 19 Summary

Overall, construction may occur year-round and last from 1 to 5 years at individual construction 20 21 sites near recreation sites or areas and in-river construction would be primarily limited to June 1 22 through October 31 each year. Also see Chapter 12, Terrestrial Biological Resources, Section 12.3.3.6, 23 Chapter 17, Aesthetics and Visual Resources, Section 17.3.3.6, Chapter 19, Transportation, Section 19.3.3.6, and Chapter 23, Noise, Section 23.4.3.6, for additional detail related to waterfowl/wildlife, 24 aesthetics/visual resources, transportation, and noise, respectively. Please refer to Alternative 1B, 25 26 Impact REC-2 for detailed discussions of the potential effects at specific recreation sites or areas 27 within the construction impact area. As discussed in Chapter 12, Terrestrial Biological Resources, Section 12.3.3.2, construction could have an adverse effect on waterfowl if they were present in or 28 29 adjacent to work areas and could result in destruction of nests or disturbance of nesting and 30 foraging behaviors. These effects could indirectly affect recreational wildlife viewing and hunting in 31 the study area; however, mitigation measures, environmental commitments, and conservation measures would provide several benefits to waterfowl habitat, which would result in increased 32 33 recreational opportunities. Mitigation Measure BIO-75, Conduct preconstruction nesting bird surveys and avoid disturbance of nesting birds, would be available to address these effects. In addition, in 34 35 areas near greater sandhill crane habitat, construction-related disturbances (noise and visual), 36 installation of transmission lines, or habitat degradation associated with accidental spills, runoff and 37 sedimentation, and dust could have adverse effects on sandhill cranes and related recreational viewing opportunities. These effects on sandhill crane would be minimized with BDCP AMM20 38 (Greater Sandhill Crane) and BDCP AMM31 (Noise Abatement). These measures, designed to avoid 39 and minimize effects on greater sandhill crane, would be implemented by the BDCP proponents 40 where determined necessary for all covered activities throughout the permit term. These and other 41 BDCP AMMs are detailed in BDCP Appendix 3.C, Avoidance and Minimization Measures. Also, as 42 discussed in Appendix 3B, Environmental Commitments, DWR would implement an environmental 43 44 commitment that would dispose of and reuse spoils, reusable tunnel material, and dredged material. Materials could be reused for purposes such as flood protection, habitat restoration, subsidence 45

- reversal. In addition, over the longer term of the action alternatives, implementation of CM3 and 1 2 CM11 will result in protection and enhancement of 8,100 acres of managed wetlands (see BDCP Chapter 3, Section 3.4, Conservation Measures, Goal MWNC1, Objective MWNC1.1) that will provide 3 4 suitable habitat conditions for covered species and native biodiversity, including benefiting migratory waterfowl. CM3 will also protect cultivated lands, which will benefit sandhill crane and 5 other species. Implementation of CM11 will provide beneficial effects on recreation opportunities by 6 7 allowing recreation to occur on approximately 61,000 acres of lands in the BDCP reserve system, consisting of grassland, vernal pool complex, riparian, managed wetland, and aquatic natural 8 community types (see BDCP Chapter 4, Section 4.2.3.9.2 Recreation). The reserve system would 9 comprise more than 170 miles of trail (25 of which would be new), 4 picnic areas, 15 new trailhead 10 facilities and one updated boating facility, as well as a new boat launch facility within the footprint of 11 the North Delta diversion facilities. Permitted activities will include hiking, wildlife viewing, docent-12 13 led wildlife and botanical tours, bicycling, equestrian use, hunting, fishing, and boating.
- Chapter 17, Aesthetics and Visual Resources, Section 17.3.3.6, identifies a number of mitigation 14 measures that would be available to address construction-related visual effects on sensitive 15 receptors from vegetation removal for transmission lines and access routes (AES-1a), provision of 16 17 visual barriers between construction work areas and sensitive receptors (AES-1b), and locating 18 concrete batch plants and fuel stations away from sensitive resources and receptors (AES-1f). In 19 addition, the chapter identifies measures to address longer term visual effects associated with changes to the landscape/visual setting from construction and the presence of new water 20 conveyance features. These include developing and implementing a spoil/borrow and RTM area 21 22 management plan (AES-1c), restoring barge loading facility sites once they are decommissioned 23 (AES-1d), applying aesthetic design treatments to all structures to the extent feasible (AES-1e), restoring concrete batch plants and fuel stations upon removal of facilities (AES-1f), and 24 implementing best management practices to implement a project landscaping plan (AES-1g). DWR 25 26 would also make a commitment to enhance the visual character of the area by creating new wildlife 27 viewing sites and enhancing interest in the construction site by constructing viewing areas and 28 displaying information about the project, which may attract people who may use the recreation 29 facilities to the construction site as part of the visit.
- To further compensate for the loss of access as a result of constructing the river intakes, the BDCP 30 proponents will work with the California Department of Parks and Recreation to help insure the 31 elements of CM1 would not conflict with the elements proposed in DPR's Recreation Proposal for 32 the Sacramento-San Joaquin Delta and Suisun Marsh (California Department of Parks and 33 Recreation 2011d) that would enhance bicycle and foot access to the Delta. This would include the 34 35 helping to fund or construct elements of the American Discovery Trail and the potential conversion of the abandoned Southern Pacific Railroad rail line that formerly connected Sacramento to Walnut 36 37 Grove. The BDCP project proponents will ensure that the constructed elements of CM1 would not 38 result in physical barriers to implementing the Delta recreation access elements outlined in the DPR proposal. The BDCP project proponents will also work with DPR to determine if some of the 39 constructed elements of CM1 could incorporate elements of the DPR's proposal. 40
- As described in Chapter 19, *Transportation*, Section 19.3.3.2, Mitigation Measure TRANS-1a would
   involve preparation of site-specific construction traffic management plans that would address
   potential public access routes and provide construction information notification to local residents
   and recreation areas/businesses. Additionally, DWR would provide and publicize alternative modes
   of access to affected recreation areas as an environmental commitment. Where construction
   impedes access around or near existing recreation areas (e.g., Clifton Court forebay), the project

1 proponents would provide clear pedestrian, bicycle, and vehicular routes around or across

- 2 construction sites. These would be designed to be safe, pleasant and would integrate with
- 3 opportunities to view the construction site as an additional area of interest. These physical facilities
- 4 would be combined with public information, including sidewalk wayfinding information that would
- 5 clearly indicate present and future opportunities for access. Mitigation Measure TRANS-1b would
- limit construction hours or activities and prohibit construction vehicle trips on congested roadway
   segments and Mitigation Measure TRANS-1c would implement measures to enhance capacity of
- 8 congested roadway segments.

9 Chapter 23, *Noise*, Section 23.4.3.6, discusses that construction noise effects could be addressed
10 through mitigation measures that call for use of noise-reducing construction practices (NOI-1a) and
11 implementation of a complaint/response tracking program (NOI-1b), and an environmental
12 commitment requiring a noise abatement plan (Appendix 3B, *Environmental Commitments*). In
13 addition, specific noise-generating activities near recreation areas would be scheduled to the extent
14 possible so as to avoid effects on passive recreation activities such as walking, picnicking, and
15 viewing the aesthetic amenities of the area.

In addition to these mitigation measures and environmental commitments, Mitigation Measure REC-2 would ensure continued access to existing recreation experiences. The Delta offers many alternative recreational opportunities for water-based, water-enhanced, and land-based recreation, all of which would continue to be available for recreationists. However, due to the length of time that construction would occur and the dispersed effects across the Delta, the direct and indirect effects related to temporary disruption of existing recreational activities at facilities within the impact area would be adverse.

23 **CEQA** Conclusion: Construction of intakes and related water conveyance facilities would result in temporary short-term (i.e., lasting 2 years or less) and long-term (i.e., lasting over 2 years) impacts 24 25 on well-established recreational opportunities and experiences in the study area because of access, noise, and visual setting disruptions that would result in loss of public use. These impacts would be 26 temporary, but may occur year-round. Mitigation measures, environmental commitments, and 27 28 AMMs would reduce these construction-related impacts by implementing measures to protect or 29 compensate for effects on wildlife habitat and species; minimize the extent of changes to the visual 30 setting, including nighttime light sources; manage construction-related traffic; and implement noise 31 reduction and complaint tracking measures. However, the level of impact would not be reduced to less than significant because even though mitigation measures and environmental commitments 32 33 would reduce the impacts on wildlife, visual setting, transportation, and noise conditions that could detract from the recreation experience, due to the dispersed effects on the recreation experience 34 35 across the Delta, it is not certain the mitigation would reduce the level of these impacts to less than significant in all instances such that there would be no reduction of recreational opportunities or 36 experiences over the entire study area. Therefore, these impacts are considered significant and 37 38 unavoidable. However, the impacts related to construction of the intakes would be less than significant. 39

#### 40 Mitigation Measure REC-2: Provide Alternative Bank Fishing Access Sites

Please refer to Mitigation Measure REC-2 under Impact REC-2 in the discussion of Alternative
1A.

1 2	Mitigation Measure BIO-75: Conduct Preconstruction Nesting Bird Surveys and Avoid Disturbance of Nesting Birds
3 4	Please refer to Mitigation Measure BIO-75 in Chapter 12, <i>Terrestrial Biological Resources</i> , Alternative 1A, Impact BIO-75.
5 6 7	Mitigation Measure AES-1a: Locate New Transmission Lines and Access Routes to Minimize the Removal of Trees and Shrubs and Pruning Needed to Accommodate New Transmission Lines and Underground Transmission Lines Where Feasible
8 9	Please refer to Mitigation Measure AES-1a in Chapter 17, <i>Aesthetics and Visual Resources,</i> Alternative 1A, Impact AES-1.
10 11	Mitigation Measure AES-1b: Install Visual Barriers between Construction Work Areas and Sensitive Receptors
12 13	Please refer to Mitigation Measure AES-1b in Chapter 17, <i>Aesthetics and Visual Resources</i> , Alternative 1A, Impact AES-1.
14 15	Mitigation Measure AES-1c: Develop and Implement a Spoil/Borrow and Reusable Tunnel Material Area Management Plan
16 17	Please refer to Mitigation Measure AES-1c in Chapter 17, <i>Aesthetics and Visual Resources</i> , Alternative 1A, Impact AES-1.
18	Mitigation Measure AES-1d: Restore Barge Unloading Facility Sites Once Decommissioned
19 20	Please refer to Mitigation Measure AES-1d in Chapter 17, <i>Aesthetics and Visual Resources,</i> Alternative 1A, Impact AES-1.
21 22	Mitigation Measure AES-1e: Apply Aesthetic Design Treatments to All Structures to the Extent Feasible
23 24	Please refer to Mitigation Measure AES-1e in Chapter 17, <i>Aesthetics and Visual Resources,</i> Alternative 1A, Impact AES-1.
25 26	Mitigation Measure AES-1f: Locate Concrete Batch Plants and Fuel Stations Away from Sensitive Visual Resources and Receptors and Restore Sites upon Removal of Facilities
27 28	Please refer to Mitigation Measure AES-1f in Chapter 17, <i>Aesthetics and Visual Resources</i> , Alternative 1A, Impact AES-1.
29 30	Mitigation Measure AES-1g: Implement Best Management Practices to Implement Project Landscaping Plan
31 32	Please refer to Mitigation Measure AES-1g in Chapter 17, <i>Aesthetics and Visual Resources</i> , Alternative 1A, Impact AES-1.

1	Mitigation Measure AES-4a: Limit Construction to Daylight Hours within 0.25 Mile of
2	Residents
3 4	Please refer to Mitigation Measure AES-4a in Chapter 17, <i>Aesthetics and Visual Resources,</i> Alternative 1A, Impact AES-4.
5	Mitigation Measure AES-4b: Minimize Fugitive Light from Portable Sources Used for
6	Construction
7 8	Please refer to Mitigation Measure AES-4b in Chapter 17, <i>Aesthetics and Visual Resources,</i> Alternative 1A, Impact AES-4.
9	Mitigation Measure AES-4c: Install Visual Barriers along Access Routes, Where Necessary,
10	to Prevent Light Spill from Truck Headlights toward Residences
11 12	Please refer to Mitigation Measure AES-4c in Chapter 17, <i>Aesthetics and Visual Resources,</i> Alternative 1A, Impact AES-4.
13	Mitigation Measure TRANS-1a: Implement Site-Specific Construction Traffic Management
14	Plan
15 16	Please refer to Mitigation Measure TRANS-1a in Chapter 19, <i>Transportation</i> , Alternative 1A, Impact TRANS-1.
17	Mitigation Measure TRANS-1b: Limit Hours or Amount of Construction Activity on
18	Congested Roadway Segments
19 20	Please refer to Mitigation Measure TRANS-1b in Chapter 19, <i>Transportation</i> , Alternative 1A, Impact TRANS-1.
21	Mitigation Measure TRANS-1c: Make Good Faith Efforts to Enter into Mitigation
22	Agreements to Enhance Capacity of Congested Roadway Segments.
23 24	Please refer to Mitigation Measure TRANS-1c in Chapter 19, <i>Transportation</i> , Alternative 1A, Impact TRANS-1.
25	Mitigation Measure NOI-1a: Employ Noise-Reducing Construction Practices during
26	Construction
27	Please refer to Mitigation Measure NOI-1a in Chapter 23, Noise, Alternative 1A, Impact NOI-1.
28	Mitigation Measure NOI-1b: Prior to Construction, Initiate a Complaint/Response
29	Tracking Program
30	Please refer to Mitigation Measure NOI-1b in Chapter 23, Noise, Alternative 1A, Impact NOI-1.
31	Impact REC-3: Result in Long-Term Reduction of Recreational Navigation Opportunities as a
32	Result of Constructing the Proposed Water Conveyance Facilities
33 34	<b>NEPA Effects:</b> Effects on recreation as a result of temporarily altering recreation navigation during construction of intakes and barge unloading facilities would be similar to those described under

Alternative 1B, Impact REC-3. Construction of Intakes 6 and 7 instead of Intakes 4 and 5 would not

result in substantially different effects on recreational navigation. Alternative 2B also would involve
 construction and operation of an operable barrier at the head of Old River (Mapbook Figure 15-2).

3 Changes to boat passage and navigation on the Sacramento River in the vicinity of the intakes, barge 4 unloading facilities and siphons would result in adverse direct and indirect effects on recreational 5 navigation in the affected waterways. Direct effects would result from the creation of obstructions to 6 boat passage and associated boat traffic delays and temporary channel closures that could impede 7 boat movement. Changes to boat passage would also result in effects on recreational navigation and 8 water-based recreation activities such as wakeboarding, waterskiing, and tubing. Although there 9 may be short delays in boat passage, access to the affected waterways would be maintained. The sloughs where siphons would cross do not support large boat traffic volumes and construction 10 activities would not result in substantial adverse effects. However, because boat passage and 11 navigation would be disrupted, effects are considered adverse. Construction of the operable barrier 12 13 at the head of Old River would have only short-term effects on recreational boating access on Old River. The barrier would have a boat lock that would restore boating access once construction is 14 complete. 15

Mitigation Measure TRANS-1a would be available to reduce effects to marine navigation by 16 development and implementation of site-specific construction traffic management plans, including 17 specific measures related to management of barges and stipulations to notify the commercial and 18 leisure boating community of proposed barge operations in the waterways. Additionally, BDCP 19 proponents would contribute funds for the construction of new recreation opportunities as well as 20 21 for the protection of existing recreation opportunities as outlined in Recommendation DP R11 of the 22 Delta Plan. BDCP proponents would also assist in funding the expansion of state recreation areas in 23 the Delta as described in Recommendation DP R13 of the Delta Plan. Potential uses of these funds 24 could be for the reopening of Brannan Island State Recreation Area, completion of Delta Meadows-25 Locke Boarding House and potential addition of new State parks at Barker Slough, Elkhorn Basin, 26 the Wright-Elmwood Tract, and south Delta. The funds will be transferred prior to, or concurrent with, commencement of construction of the BDCP. This commitment serves to compensate for the 27 28 loss of recreational opportunities within the project area by providing a recreational opportunity 29 downstream/upstream in the same area for the same regional recreational users. These 30 commitments are further described in Appendix 3B, Environmental Commitments.

31 Invasive aquatic vegetation can limit access to boats and reduce swimming areas. CM13 (Invasive Aquatic Vegetation Control) provides for the control of egeria, water hyacinth, and other IAV 32 33 throughout the Plan Area. However, the BDCP proponents would also commit to partner with 34 existing programs operating in the Delta (including DBW, U.S. Department of Agriculture-Agriculture Research Service, University of California Cooperative Extension Weed Research and 35 Information Center, California Department of Food and Agriculture, local Weed Management Areas, 36 Resource Conservation Districts, and the California Invasive Plant Council) to perform risk 37 38 assessment and subsequent prioritization of treatment areas to strategically and effectively reduce expansion of the multiple species of IAV in the Delta. This risk assessment would dictate where 39 initial control efforts would occur to maximize the effectiveness of the conservation measure. The 40 funds will be transferred prior to, or concurrent with, commencement of construction of the BDCP. 41 Enhanced ability to control these invasive vegetation would lead to increased recreation 42 43 opportunities which would compensate for the loss of recreational opportunities within the project area by providing a recreational opportunity downstream/upstream in the same area for the same 44 regional recreational users. This commitment is described in Appendix 3B, Environmental 45 Commitments. 46

1 CM13 (*Invasive Aquatic Vegetation Control*) and the environmental commitments would create and 2 rehabilitate alternative recreation opportunities for those eliminated during construction. BDCP 3 proponents would also ensure through various outreach methods that recreationists were aware of 4 nearby recreation opportunities for similar water sports (e.g., Victoria Canal, Empire Cut or Bishop 5 Cut).

The barge unloading facilities would be removed after construction is complete and the operable 6 7 barrier will include a boat lock to permit boat passage once construction is complete. Construction 8 of the operable barrier would last for 2 years (short-term) and would not result in long-term 9 reduction of recreation opportunities. This component would not result in adverse effects on recreational navigation. Nonetheless, construction-related effects on recreation navigation in the 10 vicinity of intakes and barge unloading facilities on waterskiing, wakeboarding or tubing 11 12 opportunities would last approximately 5 years (long-term) and would be considered adverse 13 because of the reduced recreation opportunity and experiences expected to exist near construction 14 activity.

15 **CEQA Conclusion:** Construction of Alternative 2B would result in significant impacts on boat passage and navigation in the Sacramento River and other waterways within the Delta where 16 intakes, temporary barge unloading facilities, and siphons occur. The creation of obstructions to 17 18 boat passage would result in boat traffic delays and impediments to boat movement. Changes to boat passage and navigation would also result in temporary impacts on wakeboarding, waterskiing 19 and tubing because of reduced speeds and passage impediments. Mitigation Measure TRANS-1a 20 21 would reduce impacts on marine navigation by development and implementation of site-specific 22 construction traffic management plans, including specific measures related to management of barges and stipulations to notify the commercial and leisure boating communities of proposed 23 24 construction and barge operations in the waterways. While the environmental commitments would 25 reduce impacts on water-based recreation (water-skiing, wakeboarding, tubing) in these areas by 26 creating alternative recreation opportunities for those eliminated during construction, these impacts would be long-term and therefore considered significant and unavoidable. Construction of 27 28 the operable barrier would last for 2 years (short-term) and would not result in long-term reduction 29 of recreation opportunities. This would be a less-than-significant impact on recreational navigation 30 on Old River.

- 31Mitigation Measure TRANS-1a: Implement Site-Specific Construction Traffic Management32Plan
- Please refer to Mitigation Measure TRANS-1a in Chapter 19, *Transportation*, Alternative 1A,
   Impact TRANS-1.

#### Impact REC-4: Result in Long-Term Reduction of Recreational Fishing Opportunities as a Result of Constructing the Proposed Water Conveyance Facilities

NEPA Effects: Effects on recreational fishing under Alternative 2B would be similar to those
 described under Alternative 1B, Impact REC-4. Construction of Intakes 6 and 7 instead of Intakes 4
 and 5 would not be expected to result in substantially different effects on recreational fishing,
 although immediate local effects on any informal bank fishing that occurs near the intake sites could
 be shifted.

As discussed in Chapter 11, *Fish and Aquatic Resources*, Section, 11.3.4.6, Sacramento River and
 Delta region fish populations would not be affected by changes to localized water quality conditions,

underwater noise, fish stranding or other physical disturbances, or reduced habitat areas such that 1 2 recreational fishing opportunities would be substantially reduced during construction. BDCP 3 environmental commitments to prevent water quality effects include environmental training; 4 implementation of stormwater pollution prevention plans, erosion and sediment control plans, 5 hazardous materials management plans, and spill prevention, containment, and countermeasure plans; disposal of spoils, RTM, and dredged material; and a barge operations plan (Appendix 3B, 6 7 Environmental Commitments). RTM would be removed from RTM storage areas (which represent a substantial portion of the permanent impact areas) and reused, as appropriate, as bulking material 8 9 for levee maintenance, as fill material for habitat restoration projects, or other beneficial means of reuse identified for the material. Mitigation Measures AQUA-1a and AQUA-1b would be available to 10 avoid and minimize adverse effects on sport fish populations from impact pile driving. Although fish 11 populations likely would not be affected to the degree that fishing opportunities would be 12 13 substantially reduced, construction conditions would introduce noise and visual disturbances that 14 would affect the recreation experience for anglers.

Although construction noise would be temporary, and primarily be limited to Monday through 15 Friday, it would be ongoing for up to 24 hours per day and for up to 5 years near individual work 16 17 sites. Visual setting disruptions could distract from the recreation experience including on weekends. However, Mitigation Measures NOI-1a and NOI-1b would address construction noise 18 19 effects. Additionally, specific noise-generating activities near recreation areas would be scheduled to the extent possible so as to avoid effects on passive recreation activities on-shore fishing. Mitigation 20 measures would also be available to address construction-related visual effects on sensitive 21 22 receptors from vegetation removal for transmission lines and access routes (AES-1a), provision of 23 visual barriers between construction work areas and sensitive receptors (AES-1b), and locating concrete batch plants and fuel stations away from sensitive resources and receptors (AES-1f). In 24 addition, the chapter identifies measures to address longer term visual effects associated with 25 26 changes to the landscape/visual setting from construction and the presence of new water 27 conveyance features. These include developing and implementing a spoil/borrow and RTM area management plan (AES-1c), restoring barge loading facility sites once they are decommissioned 28 29 (AES-1d), applying aesthetic design treatments to all structures to the extent feasible (AES-1e), restoring concrete batch plants and fuel stations upon removal of facilities (AES-1f), and 30 implementing best management practices to implement a project landscaping plan (AES-1g). 31 Overall, construction of the proposed water conveyance facilities would not degrade the fishing 32 experience for boat and on-shore fishing locations. Additionally, anglers could move to other 33 locations along the Sacramento River and throughout the Delta region and REC-2 would provide 34 35 anglers with alternative bank fishing access sites further removed from areas affected by construction. This effect would not be adverse. 36

**CEQA Conclusion:** The potential impact on covered and non-covered sport fish species from 37 38 construction activities would be considered less than significant because the BDCP would include environmental commitments to prevent water quality effects include environmental training; 39 implementation of stormwater pollution prevention plans, erosion and sediment control plans, 40 41 hazardous materials management plans, and spill prevention, containment, and countermeasure plans; disposal of spoils, RTM, and dredged material; and a barge operations plan (Appendix 3B, 42 43 Environmental Commitments) and Mitigation Measures AQUA-1a and AQUA-1b to avoid and minimize adverse effects on sport fish populations from impact pile driving. Mitigation Measure 44 REC-2 would ensure continued access for bank fishing at established sport fishing locations such 45

1 2	that there would be no long-term reduction of local fishing opportunities and experiences. This impact would be less than significant.
3	Mitigation Measure REC-2: Provide Alternative Bank Fishing Access Sites
4 5	Please refer to Mitigation Measure REC-2 under Impact REC-2 in the discussion of Alternative 1A.
6 7	Mitigation Measure AQUA-1a: Minimize the Use of Impact Pile Driving to Address Effects of Pile Driving and Other Construction-Related Underwater Noise
8 9	Please refer to Mitigation Measure AQUA-1a in Chapter 11, <i>Fish and Aquatic Resources,</i> Alternative 1A, Impact AQUA-1.
10 11	Mitigation Measure AQUA-1b: Use an Attenuation Device to Reduce Effects of Pile Driving and Other Construction-Related Underwater Noise
12 13	Please refer to Mitigation Measure AQUA-1b in Chapter 11, <i>Fish and Aquatic Resources</i> , Alternative 1A, Impact AQUA-1.
14 15	Mitigation Measure NOI-1a: Employ Noise-Reducing Construction Practices during Construction
16	Please refer to Mitigation Measure NOI-1a in Chapter 23, Noise, Alternative 1A, Impact NOI-1.
17 18	Mitigation Measure NOI-1b: Prior to Construction, Initiate a Complaint/Response Tracking Program
19	Please refer to Mitigation Measure NOI-1b in Chapter 23, Noise, Alternative 1A, Impact NOI-1.
20 21 22	Mitigation Measure AES-1a: Locate New Transmission Lines and Access Routes to Minimize the Removal of Trees and Shrubs and Pruning Needed to Accommodate New Transmission Lines and Underground Transmission Lines Where Feasible
23 24	Please refer to Mitigation Measure AES-1a in Chapter 17, <i>Aesthetics and Visual Resources,</i> Alternative 1A, Impact AES-1.
25 26	Mitigation Measure AES-1b: Install Visual Barriers between Construction Work Areas and Sensitive Receptors
27 28	Please refer to Mitigation Measure AES-1b in Chapter 17, <i>Aesthetics and Visual Resources</i> , Alternative 1A, Impact AES-1.
29 30	Mitigation Measure AES-1c: Develop and Implement a Spoil/Borrow and Reusable Tunnel Material Area Management Plan
31 32	Please refer to Mitigation Measure AES-1c in Chapter 17, <i>Aesthetics and Visual Resources,</i> Alternative 1A, Impact AES-1.

1	Mitigation Measure AES-1d: Restore Barge Unloading Facility Sites Once Decommissioned
2 3	Please refer to Mitigation Measure AES-1d in Chapter 17, <i>Aesthetics and Visual Resources,</i> Alternative 1A, Impact AES-1.
4 5	Mitigation Measure AES-1e: Apply Aesthetic Design Treatments to All Structures to the Extent Feasible
6 7	Please refer to Mitigation Measure AES-1e in Chapter 17, <i>Aesthetics and Visual Resources,</i> Alternative 1A, Impact AES-1.
8 9	Mitigation Measure AES-1f: Locate Concrete Batch Plants and Fuel Stations Away from Sensitive Visual Resources and Receptors and Restore Sites upon Removal of Facilities
10 11	Please refer to Mitigation Measure AES-1f in Chapter 17, <i>Aesthetics and Visual Resources,</i> Alternative 1A, Impact AES-1.
12 13	Mitigation Measure AES-1g: Implement Best Management Practices to Implement Project Landscaping Plan
14 15	Please refer to Mitigation Measure AES-1g in Chapter 17, <i>Aesthetics and Visual Resources,</i> Alternative 1A, Impact AES-1.
16 17	Impact REC-5: Result in Long-Term Reduction of Recreational Fishing Opportunities as a Result of the Operation of the Proposed Water Conveyance Facilities
18 19 20 21 22 23 24	<b>NEPA Effects:</b> Operation of Alternative 2B may result in changes in entrainment, spawning, rearing and migration. However, in general, effects on (non-covered) fish species that are popular for recreational fishing as a result of these changes are not of a nature/level that will adversely affect recreational fishing. While there are some significant impacts to specific non-covered species, as discussed in Chapter 11, <i>Fish and Aquatic Resources</i> , Section 11.3.4.6, they are typically limited to specific rivers and not the population of that species as a whole. The effect is not adverse because it would not result in a substantial long-term reduction in recreational fishing opportunities
25 26 27 28	<b>CEQA Conclusion:</b> The potential impact on covered and non-covered sport fish species from operation of Alternative 2B would be considered less than significant because any impacts to fish and, as a result, impacts to recreational fishing, are anticipated to be isolated to certain areas and would not impact the species population of any popular sportfishing species overall.
29 30 31	Impact REC-6: Cause a Change in Reservoir or Lake Elevations Resulting in Substantial Reductions in Water-Based Recreation Opportunities and Experiences at North- and South- of-Delta Reservoirs
32 33 34 35 36 37 38 39	<b>NEPA Effects:</b> Alternative 2B would have the same operational scenario as Alternative 2A, and as shown in Table 15-12a and Table 15-12b, Alternative 2B would result in the same changes in the frequency with which the end-of-September reservoir levels at study area reservoirs fall below levels identified as important water-dependent recreation thresholds relative to Existing Conditions (CEQA baseline) and the No Action Alternative (2060) (alternative operations contribution [impact] comparison) as discussed under Alternative 2A. Also see Chapter 3, <i>Description of Alternatives,</i> Section 3.6.4.2, for detailed information on the operational scenarios, and Appendix 5A, <i>Modeling Methodology</i> , for an explanation of the CALSIM II model and assumptions.

#### 1 Existing Conditions (CEQA Baseline) Compared to Alternative 2B (2060)

2 As shown in Table 15-12a and Table 15-12b, under Alternative 2B there would be from 4 to 31 3 additional years of the recreation thresholds being exceeded at the reservoirs relative to the existing 4 condition. These represent a greater than 10% increased exceedance of the reservoir thresholds at 5 Trinity Lake, Shasta Lake, Folsom Lake, Lake Oroville, and San Luis Reservoir. However, as discussed 6 under Section 15.3.1, Methods for Analysis, these changes in SWP/CVP reservoir elevations are 7 caused by sea level rise, climate change, and operation of the alternative. It is not possible to 8 specifically define the exact extent of the changes due to implementation of the action alternative using these model simulation results. Thus, the precise contributions of sea level rise and climate 9 10 change to the total differences between Existing Conditions and Alternative 2B cannot be isolated in this comparison. Please refer to the comparison of the No Action Alternative (2060) to Alternative 11 2B (2060) for a discussion of the potential effects on end-of-September reservoir and lake elevations 12 attributable to operation of Alternative 2B. 13

#### 14 No Action Alternative (2060) Compared to Alternative 2B (2060)

The comparison of Alternative 2B (2060) to the No Action Alternative (2060) condition most closely 15 16 represents changes in reservoir elevations that may occur as a result of operation of the alternative 17 because both conditions include sea level rise and climate change (see Appendix 5A, Modeling *Methodology*). As shown in Table 15-12a and Table 15-12b, operation of Alternative 2B would 18 19 primarily result in changes in the frequency with which the end of September reservoir levels at Trinity Lake, Shasta Lake, Lake Oroville, Folsom Lake, and New Melones Reservoir would fall below 20 21 levels identified as important water-dependent recreation thresholds. Changes at San Luis Reservoir show greater difference when compared to the No Action Alternative (2060) than projected for the 22 23 other reservoirs.

24 In comparisons of Alternative 2B (2060) operations to No Action Alternative (2060), the CALSIM II 25 modeling results indicate that reservoir levels under Alternative 2B operations would vary from one 26 reservoir to another and that most, with the exception of San Luis Reservoir, would experience little 27 to no change or would fall below the individual reservoir thresholds less frequently than under No 28 Action Alternative (2060) conditions. These changes in reservoir elevations would not adversely 29 affect water-dependent or water-enhanced recreation at these reservoirs and at Lake Oroville and 30 Folsom Lake, there would be fewer years in which end-of-September reservoir levels would fall below the recreation thresholds thus indicating better boating opportunities, when compared to No 31 32 Action Alternative (2060) conditions. Operation of Alternative 2B would not adversely affect waterdependent or water-enhanced recreation at these reservoirs. 33

At San Luis Reservoir, recreation boating opportunity in September would be reduced more 34 35 frequently under Alternative 2B (2060) (25 years) relative to No Action Alternative (2060) for the Dinosaur Point boat launch. However, access to the Basalt boat launch, which is available to 36 37 reservoir elevation 340 feet, would not substantially change relative to the No Action Alternative (2060) (there would be three additional years below the threshold). Therefore, because the Basalt 38 boat launch would still be available for access to the reservoir, and the change in frequency with 39 40 which the recreation threshold would be exceeded at Basalt is less than 10% (8 years or less), these changes in elevation at San Luis Reservoir under operation of Alternative 2B would not be adverse. 41 42 Shoreline fishing would still be possible, and other recreation activities at the reservoir—picnicking, biking, hiking, and fishing—would be available. These changes would not be adverse. 43

**CEOA Conclusion:** This impact on water-dependent and water-enhanced recreation opportunities at 1 2 Trinity Lake, Shasta Lake, Lake Oroville, Folsom Lake, and New Melones Reservoir would be less 3 than significant because the CALSIM II modeling results indicate that reservoir levels attributable to 4 Alternative 2B (2060) operations would fall below the individual reservoir thresholds either with 5 the same or reduced frequency than under the No Action Alternative (2060). These changes in reservoir elevations would result in a less-than-significant impact on recreation opportunities and 6 experiences at Trinity Lake, Shasta Lake, Lake Oroville, Folsom Lake, and New Melones Lake. At 7 Lake Oroville and Folsom Lake these changes would be considered beneficial effects on recreation 8 9 opportunities and experiences under Alternative 2B operations because there would be fewer years in which the lake levels fall below the recreation threshold relative to No Action Alternative (2060) 10 conditions. At San Luis Reservoir, although boating opportunity would be reduced more frequently 11 for the Dinosaur Point boat launch, access to the Basalt boat launch would not substantially change. 12 13 The modeled additional three years of exceeding the recreation threshold attributable to operation 14 of Alternative 2B (2060) relative to the No Action Alternative (2060) would be less than significant 15 because it is a less than 10% change (8 years or less). Operation of Alternative 2B would not substantially affect water-dependent or water-enhanced recreation at these reservoirs. This would 16 17 be a less-than-significant impact. No mitigation is required.

### Impact REC-7: Result in Long-Term Reduction in Water-Based Recreation Opportunities as a Result of Maintenance of the Proposed Water Conveyance Facilities

20 NEPA Effects: The effects of maintenance activities on water-based recreation under Alternative 2B 21 would be similar to those described under Alternative 1A, Impact REC-7, and would result in 22 periodic temporary but not substantial effects on boat passage and water-based recreational activities. Any effects would be short-term (less than 2 years) and intermittent. Other facility 23 24 maintenance activities would occur on land and would not affect boat passage and navigation. 25 Implementation of the environmental commitment to provide notification of construction and 26 maintenance activities in waterways (Appendix 3B, Environmental Commitments) would reduce 27 these effects. These effects are not considered adverse.

28 **CEQA Conclusion:** Effects on recreation resulting from the maintenance of intake facilities would be 29 short-term and intermittent and would not result in significant impacts on boat passage, navigation, or water-based recreation within the vicinity of the intakes. In addition, implementation of the 30 environmental commitment to provide notification of construction and maintenance activities in 31 32 waterways (Appendix 3B, Environmental Commitments) would further minimize these effects. 33 Intake maintenance impacts on recreation would be considered less than significant because impacts, if any, on public access or public use of established recreation facilities would last for 2 34 years or less. Mitigation is not required. 35

### Impact REC-8: Result in Long-Term Reduction in Land-Based Recreation Opportunities as a Result of Maintenance of the Proposed Water Conveyance Facilities

NEPA Effects: The effects of maintenance activities on land-based recreation under Alternative 2B
 would be similar to those described under Alternative 1B, Impact REC-8 and would not affect
 recreation opportunities. The right-of-way under Alternative 2B includes the Stone Lakes NWR,
 White Slough Wildlife Area, and Cosumnes River Preserve; however, the lands in the Stone Lakes
 NWR and Cosumnes River Preserve in the right-of-way are not used for recreation, so there would
 be no effects on recreation opportunities. In the White Slough Wildlife Area (Pond 6) there would be
 a bridge right-of-way; facility maintenance activities would be restricted to roadway maintenance

and would not affect recreation opportunities in the wildlife area. Maintenance would be short-term
 and intermittent and there would be no long-term change to recreation opportunities as a result of
 maintenance of conveyance facilities. There would be no adverse effects.

*CEQA Conclusion*: Maintenance of conveyance facilities would be short-term and intermittent and
 would not result in any changes to land-based recreational opportunities. Therefore, there would be
 no impact. Mitigation is not required.

### Impact REC-9: Result in Long-Term Reduction in Fishing Opportunities as a Result of Implementing Conservation Measures 2–21

9 **NEPA Effects:** Construction, and operation and maintenance of the proposed conservation 10 components as part of Alternative 2B could have effects related to recreational fishing that are similar in nature to those discussed above for construction, and operation and maintenance of 11 proposed water conveyance facilities. Although similar in nature, the potential intensity of any 12 effects would likely be substantially lower because the nature of the activities associated with 13 implementing the conservation components would be different—less heavy construction equipment 14 15 would be required and the restoration actions would be implemented over a longer time frame than CM1. Potential effects from implementation of the conservation components would be dispersed 16 17 over a larger area and would generally involve substantially fewer construction and operation effects associated with built facilities. Additionally, overall, the habitat restoration and enhancement 18 components would be expected to result in long-term benefits to aquatic species. Additional 19 20 discussion related to the individual conservation measures is provided below.

- With regards to fishing opportunities, effects of implementing the conservation components under
  Alternative 2B would be similar to those described for Alternative 1A. CM2–CM21 would be
  expected to improve fishing opportunities in the study area although some effect on fishing
  opportunities could take place during implementation of the conservation measures. Overall,
  implementing the proposed conservation components would be expected to provide beneficial
  effects on aquatic habitat and fish abundance thereby improving fishing opportunities
- **CEOA Conclusion:** CM2–CM21 in the long-term would be expected to improve fishing opportunities 27 28 by enhancing fish habitat in the Yolo Bypass; restoring tidal habitat, seasonally inundated floodplains, channel margins, and riparian habitat; controlling aquatic vegetation and predators; 29 controlling illegal harvest of covered species; and expanding boat launch facilities. During the 30 31 implementation stage, these measures could result in impacts on fishing opportunities by temporarily or permanently limiting access to fishing sites and disturbing fish habitat. CM2 would 32 increase the floodplain footprint in the Yolo Bypass Wildlife Area, which would result in decreased 33 34 onshore fishing opportunities. These impacts would be considered less than significant because the BDCP would include environmental commitments to consult with CDFW to expand wildlife viewing, 35 angling, and hunting opportunities, as described in Recommendation DP R14 of the Delta 36 37 Plan(Appendix 3B, Environmental Commitments). CM4, CM13, and CM15 target predator fish species and although these CMs would result in highly localized reductions of predatory species, overall, 38 39 these measures would not result in an appreciable decrease in Delta-wide abundances of predatory game fish (refer to Chapter 11, Fish and Aquatic Resources, Section 11.3.4.6). Construction of 40 41 facilities could have short-term impacts on the noise or visual setting and could indirectly affect recreational fishing. The potential impact on covered and non-covered sport fish species from 42 construction activities would be considered less than significant because the BDCP would include 43 44 environmental commitments to prevent water quality effects include environmental training;

- implementation of stormwater pollution prevention plans, erosion and sediment control plans, 1 2 hazardous materials management plans, and spill prevention, containment, and countermeasure 3 plans; disposal of spoils, and dredged material; and a barge operations plan (Appendix 3B, 4 *Environmental Commitments*). In addition, mitigation measures and environmental commitments 5 identified to reduce the effects of constructing CM1 would also be used to minimize effects of construction on recreation (i.e., visual conditions, noise, transportation/access) associated with 6 7 implementation of the other conservation components. Because construction of the conservation measure component facilities would be less intense and of shorter duration than construction of 8 9 CM1 conveyance facilities, the mitigation measures and environmental commitments would reduce the construction-related impacts on recreational fishing associated with the other conservation 10 measures to a less-than-significant level. Further, the individual facilities or conservation elements 11 will undergo additional environmental review and permitting which will include identification of 12 site-specific measures to further protect resources. 13
- 14 Environmental commitments that will reduce construction-related impacts on recreation include a noise abatement plan and consultation with CDFW to expand recreational opportunities (Appendix 15 3B, *Environmental Commitments*; also see additional discussion under Impact REC-2 and Impact 16 17 REC-3, above). In addition, a number of mitigation measures will address construction-related 18 impacts on recreational fishing by reducing the degree of aesthetic and visual degradation at 19 construction sites (see Chapter 17, Aesthetics and Visual Resources, Section 17.3.3.2, Mitigation Measures AES-1a, AES-1b, AES-1c, AES-1d, AES-1e, AES-1f, AES-1g, AES-4b, and AES-4c; also see 20 additional discussion under Impact REC-2 and Impact REC-3, above). Mitigation measures TRANS-21 22 1a, TRANS-1b, and TRANS-1c will address traffic and transportation safety and access conditions 23 that could affect public use of recreation areas (see additional discussion under Impact REC-2 and 24 Impact REC-3, above, and Chapter 19, Transportation, Section 19.3.3.6). Mitigation measures NOI-1a 25 and NOI-1b will address construction-related noise concerns (see additional discussion under 26 Impact REC-2 and Impact REC-3, above and Chapter 23, Noise, Section 23.4.3.6). Finally, should 27 construction of conservation measure facilities require pile-driving, mitigation measures to protect 28 fish and aquatic species would be implemented to reduce these impacts (see additional discussion 29 under Impact REC-4, above and Chapter 11, Fish and Aquatic Resources, Section 11.3.4.6).
- In the long term, the impact on fishing opportunities would be considered beneficial because the
   conservation measures are intended to enhance aquatic habitat and fish abundance.
- Mitigation Measure AES-1a: Locate New Transmission Lines and Access Routes to
   Minimize the Removal of Trees and Shrubs and Pruning Needed to Accommodate New
   Transmission Lines and Underground Transmission Lines Where Feasible
- Please refer to Mitigation Measure AES-1a in Chapter 17, *Aesthetics and Visual Resources*,
   Alternative 1A, Impact AES-1.

### 37Mitigation Measure AES-1b: Install Visual Barriers between Construction Work Areas and38Sensitive Receptors

Please refer to Mitigation Measure AES-1b in Chapter 17, *Aesthetics and Visual Resources*,
Alternative 1A, Impact AES-1.

1 2	Mitigation Measure AES-1c: Develop and Implement a Spoil/Borrow and Reusable Tunnel Material Area Management Plan
3 4	Please refer to Mitigation Measure AES-1c in Chapter 17, <i>Aesthetics and Visual Resources,</i> Alternative 1A, Impact AES-1.
5	Mitigation Measure AES-1d: Restore Barge Unloading Facility Sites Once Decommissioned
6 7	Please refer to Mitigation Measure AES-1d in Chapter 17, <i>Aesthetics and Visual Resources</i> , Alternative 1A, Impact AES-1.
8 9	Mitigation Measure AES-1e: Apply Aesthetic Design Treatments to All Structures to the Extent Feasible
10 11	Please refer to Mitigation Measure AES-1e in Chapter 17, <i>Aesthetics and Visual Resources,</i> Alternative 1A, Impact AES-1.
12 13	Mitigation Measure AES-1f: Locate Concrete Batch Plants and Fuel Stations Away from Sensitive Visual Resources and Receptors and Restore Sites upon Removal of Facilities
14 15	Please refer to Mitigation Measure AES-1f in Chapter 17, <i>Aesthetics and Visual Resources,</i> Alternative 1A, Impact AES-1.
16 17	Mitigation Measure AES-1g: Implement Best Management Practices to Implement Project Landscaping Plan
18 19	Please refer to Mitigation Measure AES-1g in Chapter 17, <i>Aesthetics and Visual Resources,</i> Alternative 1A, Impact AES-1.
20 21	Mitigation Measure AES-4b: Minimize Fugitive Light from Portable Sources Used for Construction
22 23	Please refer to Mitigation Measure AES-4b in Chapter 17, <i>Aesthetics and Visual Resources</i> , Alternative 1A, Impact AES-4.
24 25	Mitigation Measure AES-4c: Install Visual Barriers along Access Routes, Where Necessary, to Prevent Light Spill from Truck Headlights toward Residences
26 27	Please refer to Mitigation Measure AES-4c in Chapter 17, <i>Aesthetics and Visual Resources,</i> Alternative 1A, Impact AES-4.
28 29	Mitigation Measure TRANS-1a: Implement Site-Specific Construction Traffic Management Plan
30 31	Please refer to Mitigation Measure TRANS-1a in Chapter 19, <i>Transportation</i> , Alternative 1A, Impact TRANS-1.
32 33	Mitigation Measure TRANS-1b: Limit Hours or Amount of Construction Activity on Congested Roadway Segments
34 35	Please refer to Mitigation Measure TRANS-1b in Chapter 19, <i>Transportation</i> , Alternative 1A, Impact TRANS-1.

1 2	Mitigation Measure TRANS-1c: Make Good Faith Efforts to Enter into Mitigation Agreements to Enhance Capacity of Congested Roadway Segments
3 4	Please refer to Mitigation Measure TRANS-1c in Chapter 19, <i>Transportation</i> , Alternative 1A, Impact TRANS-1.
5 6	Mitigation Measure NOI-1a: Employ Noise-Reducing Construction Practices during Construction
7	Please refer to Mitigation Measure NOI-1a in Chapter 23, Noise, Alternative 1A, Impact NOI-1.
8 9	Mitigation Measure NOI-1b: Prior to Construction, Initiate a Complaint/Response Tracking Program
10	Please refer to Mitigation Measure NOI-1b in Chapter 23, Noise, Alternative 1A, Impact NOI-1.
11 12	Mitigation Measure AQUA-1a: Minimize the Use of Impact Pile Driving to Address Effects of Pile Driving and Other Construction-Related Underwater Noise
13 14	Please refer to Mitigation Measure AQUA-1a in Chapter 11, <i>Fish and Aquatic Resources</i> , Alternative 1A, Impact AQUA-1.
15 16	Mitigation Measure AQUA-1b: Use an Attenuation Device to Reduce Effects of Pile Driving and Other Construction-Related Underwater Noise
17 18	Please refer to Mitigation Measure AQUA-1b in Chapter 11, <i>Fish and Aquatic Resources,</i> Alternative 1A, Impact AQUA-1.
19 20	Impact REC-10: Result in Long-Term Reduction in Boating-Related Recreation Opportunities as a Result of Implementing Conservation Measures 2–21
21 22 23 24 25 26 27	<b>NEPA Effects:</b> Effects on boating-related recreation activities stemming from implementation of the conservation components under Alternative 2B would be similar to those described for Alternative 1A. Implementing the conservation measures could result in an adverse effect on recreation by limiting boating by reducing the extent of navigable waterways available to boaters. Once implemented, the conservation measures could provide beneficial effects to recreation by expanding the extent of navigable waterways available to boaters, improving and expanding boat launch facilities, and removing nonnative vegetation that restricts or obstructs navigation.
28 29 30 31 32 33 34 35 36 37 38 39	Under CM18, construction of a genetic refuge and research facility at the former Army Reserve near the Delta Marina Yacht Harbor could result in construction-related effects on boaters at this site. The BDCP proponents would implement environmental commitments to include a noise abatement plan (Appendix 3B, <i>Environmental Commitments</i> ; also see additional discussion under Impact REC-2 and Impact REC-3, above) to lessen these impacts. In addition, a number of mitigation measures are available to address construction-related effects on recreational boating by reducing the degree of aesthetic and visual degradation at the construction site (see Chapter 17, <i>Aesthetics and Visual Resources</i> , Section 17.3.3.2, Mitigation Measures AES-1a, AES-1b, AES-1c, AES-1d, AES-1e, AES-1f, AES-1g, AES-4b, and AES-4c; also see additional discussion under Impact REC-2 and Impact REC-3, above). Mitigation measures TRANS-1a, TRANS-1b, and TRANS-1c are available to address traffic and transportation safety and access conditions of the marina (see additional discussion under Impact REC-2 and Impact REC-3, above, and Chapter 19, <i>Transportation</i> , Section 19.3.3.6).

- 1 Mitigation measures NOI-1a and NOI-1b are available to address construction-related noise
- 2 concerns (see additional discussion under Impact REC-2 and Impact REC-3, above and Chapter 23,
- 3 *Noise*, Section 23.4.3.6).

4 **CEQA** Conclusion: Channel modification and other activities associated with implementation of 5 some habitat restoration and enhancement measures and other conservation measures would limit 6 some opportunities for boating and boating-related recreation by reducing the extent of navigable 7 water available to boaters. Temporary effects would also stem from construction, which may limit 8 boat access, speeds, or create excess noise, odors, or unattractive visual scenes during periods of 9 implementation. However, BDCP conservation measures would also lead to an enhanced boating experience by expanding the extent of navigable waterways available to boaters, improving and 10 expanding boat launch facilities, and removing nonnative vegetation that restricts or obstructs 11 12 navigation. Because these measures would not be anticipated to result in a substantial long-term disruption of boating activities, this impact is considered less than significant for the conservation 13 14 measures, with the exception of CM18, discussed further below.

15 Under CM18, construction of a genetic refuge and research facility at the former Army Reserve near the Delta Marina Yacht Harbor could result in construction-related impacts on boaters at this site. 16 The BDCP proponents would implement environmental commitments to include a noise abatement 17 18 plan (Appendix 3B, Environmental Commitments; also see additional discussion under Impact REC-2 and Impact REC-3, above) to lessen these impacts. In addition, a number of mitigation measures 19 20 address construction-related impacts on recreational boating by reducing the degree of aesthetic 21 and visual degradation at the construction site (see Chapter 17, Aesthetics and Visual Resources, 22 Section 17.3.3.2, Mitigation Measures AES-1a, AES-1b, AES-1c, AES-1d, AES-1e, AES-1f, AES-1g, AES-23 4b, and AES-4c; also see additional discussion under Impact REC-2 and Impact REC-3, above). 24 Mitigation measures TRANS-1a, TRANS-1b, and TRANS-1c will address traffic and transportation 25 safety and access conditions of the marina (see additional discussion under Impact REC-2 and Impact REC-3, above, and Chapter 19, Transportation, Section 19.3.3.6). Mitigation measures NOI-1a 26 and NOI-1b will address construction-related noise concerns (see additional discussion under 27 28 Impact REC-2 and Impact REC-3, above and Chapter 23, *Noise*, Section 23.4.3.6). Implementation of 29 these measures, as determined applicable to construction of this facility under future site-specific 30 environmental review, would reduce impacts on recreational boating to less than significant. No 31 additional mitigation would be required.

## Mitigation Measure AES-1a: Locate New Transmission Lines and Access Routes to Minimize the Removal of Trees and Shrubs and Pruning Needed to Accommodate New Transmission Lines and Underground Transmission Lines Where Feasible

Please refer to Mitigation Measure AES-1a in Chapter 17, *Aesthetics and Visual Resources*,
 Alternative 1A, Impact AES-1.

### 37Mitigation Measure AES-1b: Install Visual Barriers between Construction Work Areas and38Sensitive Receptors

Please refer to Mitigation Measure AES-1b in Chapter 17, *Aesthetics and Visual Resources*,
Alternative 1A, Impact AES-1.

1 2	Mitigation Measure AES-1c: Develop and Implement a Spoil/Borrow and Reusable Tunnel Material Area Management Plan
3 4	Please refer to Mitigation Measure AES-1c in Chapter 17, <i>Aesthetics and Visual Resources</i> , Alternative 1A, Impact AES-1.
5	Mitigation Measure AES-1d: Restore Barge Unloading Facility Sites Once Decommissioned
6 7	Please refer to Mitigation Measure AES-1d in Chapter 17, <i>Aesthetics and Visual Resources,</i> Alternative 1A, Impact AES-1.
8 9	Mitigation Measure AES-1e: Apply Aesthetic Design Treatments to All Structures to the Extent Feasible
10 11	Please refer to Mitigation Measure AES-1e in Chapter 17, <i>Aesthetics and Visual Resources</i> , Alternative 1A, Impact AES-1.
12 13	Mitigation Measure AES-1f: Locate Concrete Batch Plants and Fuel Stations Away from Sensitive Visual Resources and Receptors and Restore Sites upon Removal of Facilities
14 15	Please refer to Mitigation Measure AES-1f in Chapter 17, <i>Aesthetics and Visual Resources,</i> Alternative 1A, Impact AES-1.
16 17	Mitigation Measure AES-1g: Implement Best Management Practices to Implement Project Landscaping Plan
18 19	Please refer to Mitigation Measure AES-1g in Chapter 17, <i>Aesthetics and Visual Resources</i> , Alternative 1A, Impact AES-1.
20 21	Mitigation Measure AES-4b: Minimize Fugitive Light from Portable Sources Used for Construction
22 23	Please refer to Mitigation Measure AES-4b in Chapter 17, <i>Aesthetics and Visual Resources,</i> Alternative 1A, Impact AES-4.
24 25	Mitigation Measure AES-4c: Install Visual Barriers along Access Routes, Where Necessary, to Prevent Light Spill from Truck Headlights toward Residences
26 27	Please refer to Mitigation Measure AES-4c in Chapter 17, <i>Aesthetics and Visual Resources,</i> Alternative 1A, Impact AES-4.
28 29	Mitigation Measure TRANS-1a: Implement Site-Specific Construction Traffic Management Plan
30 31	Please refer to Mitigation Measure TRANS-1a in Chapter 19, <i>Transportation</i> , Alternative 1A, Impact TRANS-1.
32 33	Mitigation Measure TRANS-1b: Limit Hours or Amount of Construction Activity on Congested Roadway Segments
34 35	Please refer to Mitigation Measure TRANS-1b in Chapter 19, <i>Transportation</i> , Alternative 1A, Impact TRANS-1.

 Mitigation Measure TRANS-1c: Make Good Faith Efforts to Enter into Mitigation Agreements to Enhance Capacity of Congested Roadway Segments
 Please refer to Mitigation Measure TRANS-1c in Chapter 19, *Transportation*, Alternative 1A, Impact TRANS-1.
 Mitigation Measure NOI-1a: Employ Noise-Reducing Construction Practices during Construction
 Please refer to Mitigation Measure NOI-1a in Chapter 23, *Noise*, Alternative 1A, Impact NOI-1.
 Mitigation Measure NOI-1b: Prior to Construction, Initiate a Complaint/Response Tracking Program
 Please refer to Mitigation Measure NOI-1b in Chapter 23, *Noise*, Alternative 1A, Impact NOI-1.
 Impact REC-11: Result in Long-Term Reduction in Upland Recreational Opportunities as a Result of Implementing Conservation Measures 2-21

13 **NEPA Effects:** Implementing the conservation components under Alternative 2B would have similar effects on upland recreation activities as those described for Alternative 1A, Impact REC-11. 14 Implementing the conservation measures could result in an adverse effect on recreation 15 opportunities by reducing the extent of upland recreation sites and activities. Once implemented, 16 the conservation measures could adversely affect recreation by reducing the extent of upland areas 17 suitable for hiking, nature photography, or other similar activity. However, environmental 18 19 commitments would reduce these effects, and implementation of the measures would also restore or enhance new potential sites for upland recreation thereby improving the quality recreational 20 opportunities. CM17-CM21 involve enforcement, management, or other individual, localized project 21 22 components that would not affect upland recreation opportunities. CM17 is an enforcement funding 23 mechanism and would not result in a physical change to upland areas; construction under CM18, CM19 or CM21 would not affect existing upland recreation areas; and CM20 is an enforcement 24 25 action primarily located at boat launches and would not affect upland recreation areas and related 26 opportunities. These measures are not discussed further in this analysis.

- 27 **CEQA Conclusion:** Site preparation and earthwork activities associated with a number of 28 conservation measures would temporarily limit opportunities for upland recreational activities 29 where they occur in or near existing recreational areas. Noise, odors, and visual effects of 30 construction activities would also temporarily compromise the quality of upland recreation in and around these areas. Additionally, it is possible that current areas of upland recreation would be 31 converted to wetland or other landforms poorly suited to hiking, nature photography, or other 32 activities. These impacts on upland recreational opportunities would be considered less than 33 significant because the BDCP would include environmental commitments that would require BDCP 34 35 proponents to consult with CDFW to expand wildlife viewing, angling, and hunting opportunities, as described in Recommendation DP R14 of the Delta Plan (Appendix 3B, Environmental 36 37 *Commitments*). Near-term implementation would also restore or enhance new potential sites for upland recreation and the measure would improve the quality of existing recreational opportunities 38 adjacent to areas modified by the conservation measures. These measures would not be anticipated 39 to result in a substantial long-term disruption of upland recreational activities; thus, this impact is 40 considered less than significant. 41
  - Bay Delta Conservation Plan Draft EIR/EIS

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1 Impact REC-12: Compatibility of the Proposed Water Conveyance Facilities and Other

#### Conservation Measures with Federal, State, or Local Plans, Policies, or Regulations Addressing Recreation Resources

4 NEPA Effects: Constructing conveyance facilities (CM1) and implementing CM2-CM21 under Alternative 2B would generally have the same potential for incompatibilities with one or more plans 5 6 and policies related to preserving the visual quality and character of the Delta as described for 7 Alternative 1B, Impact AES-12. Intakes 6 and 7 would be located farther south than Intakes 4 and 5, 8 between Grand Island Road and the town of Vorden, and the operable barrier would be at the head 9 of Old River. These features would fall under the same jurisdictions as discussed under Alternative 1B, and so, overall the potential for incompatibility is the same. As described under Alternative 1B, 10 there would be potential for the alternative to be incompatible with plans and policies related to 11 12 protecting and promoting recreation opportunities in the study area (i.e., The Johnston-Baker-Andal-Boatwright Delta Protection Act of 1992, Delta Protection Commission Land Use and Resource 13 Management Plan for the Primary Zone of the Delta, Delta Plan, Brannan Island and Franks Tract 14 State Recreation Areas General Plan). In addition, with the exception of Solano County, the 15 alternative may be incompatible with county general plan policies that protect recreation 16 opportunities in the study area. 17

*CEQA Conclusion*: The incompatibilities identified in the analysis indicate the potential for a
 physical consequence to the environment. The physical effects are discussed in impacts REC-1
 through REC-11, above and no additional CEQA conclusion is required related to the compatibility of
 the alternative with relevant plans and polices.

## 2215.3.3.7Alternative 2C—Dual Conveyance with West Alignment and23Intakes W1–W5 (15,000 cfs; Operational Scenario B)

- For the purposes of assessment of effects on recreation, Alternative 2C is the same as Alternative 1C, with the following exception.
- The operations scenario for Alternative 2C differs from Alternative 1C (scenario B).
- An operable barrier would be placed at the head of Old River at the confluence with the San Joaquin River.
- Table 15-14 under Alternative 1C lists the recreation sites that may be affected by Alternative 2C.

# Impact REC-1: Permanent Displacement of Existing Well-Established Public Use or Private Commercial Recreation Facility Available for Public Access as a Result of the Location of Proposed Water Conveyance Facilities

NEPA Effects: Alternative 2C includes locating a tunnel, ventilation/access shaft and permanent
 access road to the tunnel shaft on Twitchell Island, and would have the same effects as discussed
 under Alternative 1C, Impact REC-1. Twitchell Island is included in CDFW's Delta Island Hunting
 Program, a late-season hunt for pheasants and waterfowl on state-owned lands on Twitchell and
 Sherman Islands (California Department of Fish and Game 2009c). Both the canal alignment (tunnel
 portion) and a vent shaft would run underground through the hunting area (Mapbook Figure 15-3).

Permanently locating the tunnel, ventilation/access shaft, and permanent access road on Twitchell
 Island would not result in adverse effects on hunting or recreational opportunities on Twitchell
 Island post-construction. Temporary effects that may occur as a result of construction are noted

under Impact REC-2, below. Also see Chapter 17, *Aesthetics and Visual Resources*, Section 17.3.3.7,
 and Chapter 23, *Noise*, Section 23.4.3.7, for additional discussion of these topics.

- 3 **CEQA Conclusion:** Alternative 2C would not result in the permanent displacement of any well-
- 4 established public use or private commercial recreation facility available for public access.
- 5 Therefore, impacts are considered less than significant. No mitigation is required.

### Impact REC-2: Result in Long-Term Reduction of Recreation Opportunities and Experiences as a Result of Constructing the Proposed Water Conveyance Facilities

NEPA Effects: Direct effects on recreation opportunities associated with construction of proposed
 water conveyance facilities under Alternative 2C would be the same as those described under
 Alternative 1C, Impact REC-2. Construction of Alternative 2C facilities would result in temporary
 short-term and long-term effects related to disruption of well-established recreational opportunities
 and experiences at recreation sites or areas in the Study area Indirect effects on recreation
 experiences may occur as a result of impaired access, construction noise, or negative visual effects
 associated with construction.

#### 15 Other Recreation Opportunities

#### 16 On-Water Recreation

17 Cliff's Marina is upstream of the Intake W1 construction area and Clarksburg Marina falls between the construction impact area for Intake 1 and 2. Similarly, Rivers End Marina & Boat Storage is not 18 19 within the construction impact area for the Byron Tract Forebay and related facilities near Clifton 20 Court Forebay, and there are no recreation sites within the impact area for the operable barrier at 21 the head of Old River and San Joaquin River. Although these facilities and other marinas or fishing sites fall outside of the impact area for noise, the overall recreation experience upstream or 22 23 downstream of these sites may fall within the noise impact area and could experience diminished 24 recreation opportunities because of the elevated noise levels as well as visual setting disruptions 25 over the course of intake installation. Overall, construction activities associated with the proposed water conveyance facilities would range from 1 year to up to 5 years depending on the site. Work 26 would occur Monday through Friday for up to 24 hours per day. In-river construction would be 27 28 further limited primarily to June 1 through October 31 each year. Although dewatering would take 29 place 7 days a week for 24 hours per day, it would not result in adverse noise effects. Weekday construction would reduce the amount of fish and other wildlife in recreation areas in the vicinity of 30 the intakes, resulting in decreased recreation opportunities related to wildlife and fish, causing 31 32 recreationists to experience a changed recreation setting.

#### 33 Campgrounds

34 Nighttime construction activities would require the use of bright lights that would negatively affect nighttime views of and from the work area. This would affect any overnight camping at the 35 recreation sites and areas discussed above, although day use areas that close at sunset would not be 36 adversely affected. Mitigation Measures AES-4a, AES-4b, and AES-4c would be available to reduce 37 38 the effects of nighttime construction lighting. As discussed in Chapter 23, Noise, Section 23.4.3.7, 39 another nighttime effect on recreation would be construction noise levels that could adversely affect 40 camping or other nighttime recreation uses within up to 2,800 feet of construction areas. Nighttime 41 construction could be infrequent and intermittent, but would adversely affect camping sites.

- 1 Nighttime construction would not occur on weekends or holidays. Mitigation Measures NOI-1a and
- 2 NOI-1b would be available to address these effects.

#### 3 Summary

Overall, construction may occur year-round and last from 1 to 5 years at individual construction 4 sites near recreation sites or areas and in-river construction would be primarily limited to June 1 5 through October 31 each year. Also see Chapter 12, Terrestrial Biological Resources, Section 12.3.3.7, 6 7 Chapter 17, Aesthetics and Visual Resources, Section 17.3.3.7, Chapter 19, Transportation, Section 8 19.3.3.7, and Chapter 23, Noise, Section 23.4.3.7 for additional detail related to waterfowl/wildlife, 9 aesthetics/visual resources, transportation, and noise, respectively. Please refer to Alternative 1C, Impact REC-2 for detailed discussions of the potential effects at specific recreation sites or areas 10 11 within the construction impact area.

As discussed in Chapter 12, Terrestrial Biological Resources, Section 12.3.3.2, construction could 12 have an adverse effect on waterfowl if they were present in or adjacent to work areas and could 13 14 result in destruction of nests or disturbance of nesting and foraging behaviors. These effects could indirectly affect recreational wildlife viewing and hunting in the study area; however, mitigation 15 measures, environmental commitments, and conservation measures would provide several benefits 16 to waterfowl habitat, which would result in increased recreational opportunities. Mitigation 17 Measure BIO-75, Conduct preconstruction nesting bird surveys and avoid disturbance of nesting birds, 18 19 would be available to address these effects. In addition, in areas near greater sandhill crane habitat, 20 construction-related disturbances (noise and visual), installation of transmission lines, or habitat degradation associated with accidental spills, runoff and sedimentation, and dust could have 21 22 adverse effects on sandhill cranes and related recreational viewing opportunities. These effects on 23 sandhill crane would be minimized with BDCP AMM20 (Greater Sandhill Crane) and BDCP AMM31 24 (Noise Abatement). These measures, designed to avoid and minimize effects on greater sandhill crane, would be implemented by the BDCP proponents where determined necessary for all covered 25 activities throughout the permit term. These and other BDCP AMMs are detailed in BDCP Appendix 26 3.C, Avoidance and Minimization Measures. Also, as discussed in Appendix 3B, Environmental 27 Commitments, DWR would implement an environmental commitment that would dispose of and 28 29 reuse spoils, reusable tunnel material, and dredged material. Materials could be reused for purposes such as flood protection, habitat restoration, subsidence reversal. In addition, over the longer term 30 of the action alternatives, implementation of CM3 and CM11 will result in protection and 31 32 enhancement of 8,100 acres of managed wetlands (see BDCP Chapter 3, Section 3.4, Conservation 33 *Measures*, Goal MWNC1, Objective MWNC1.1) that will provide suitable habitat conditions for covered species and native biodiversity, including benefiting migratory waterfowl. CM3 will also 34 35 protect cultivated lands, which will benefit sandhill crane and other species. Implementation of CM11 will provide beneficial effects on recreation opportunities by allowing recreation to occur on 36 37 approximately 61,000 acres of lands in the BDCP reserve system, consisting of grassland, vernal pool complex, riparian, managed wetland, and aquatic natural community types (see BDCP Chapter 38 4, Section 4.2.3.9.2 *Recreation*). The reserve system would comprise more than 170 miles of trail (25 39 of which would be new), 4 picnic areas, 15 new trailhead facilities and one updated boating facility, 40 as well as a new boat launch facility within the footprint of the North Delta diversion facilities. 41 42 Permitted activities will include hiking, wildlife viewing, docent-led wildlife and botanical tours, bicycling, equestrian use, hunting, fishing, and boating. 43

Chapter 17, Aesthetics and Visual Resources, Section 17.3.3.7, identifies a number of mitigation
 measures that would be available to address construction-related visual effects on sensitive

receptors from vegetation removal for transmission lines and access routes (AES-1a), provision of 1 2 visual barriers between construction work areas and sensitive receptors (AES-1b), and locating 3 concrete batch plants and fuel stations away from sensitive resources and receptors (AES-1f). In 4 addition, the chapter identifies measures to address longer term visual effects associated with changes to the landscape/visual setting from construction and the presence of new water 5 conveyance features. These include developing and implementing a spoil/borrow and RTM area 6 7 management plan (AES-1c), restoring barge loading facility sites once they are decommissioned (AES-1d), applying aesthetic design treatments to all structures to the extent feasible (AES-1e), 8 9 restoring concrete batch plants and fuel stations upon removal of facilities (AES-1f), and implementing best management practices to implement a project landscaping plan (AES-1g). DWR 10 would also make a commitment to enhance the visual character of the area by creating new wildlife 11 viewing sites and enhancing interest in the construction site by constructing viewing areas and 12 13 displaying information about the project, which may attract people who may use the recreation 14 facilities to the construction site as part of the visit.

To further compensate for the loss of access as a result of constructing the river intakes, the BDCP 15 proponents will work with the California Department of Parks and Recreation to help insure the 16 17 elements of CM1 would not conflict with the elements proposed in DPR's Recreation Proposal for the Sacramento-San Joaquin Delta and Suisun Marsh (California Department of Parks and 18 19 Recreation 2011d) that would enhance bicycle and foot access to the Delta. This would include the helping to fund or construct elements of the American Discovery Trail and the potential conversion 20 of the abandoned Southern Pacific Railroad rail line that formerly connected Sacramento to Walnut 21 22 Grove. The BDCP project proponents will ensure that the constructed elements of CM1 would not 23 result in physical barriers to implementing the Delta recreation access elements outlined in the DPR proposal. The BDCP project proponents will also work with DPR to determine if some of the 24 constructed elements of CM1 could incorporate elements of the DPR's proposal. 25

26 As described in Chapter 19, Transportation, Section 19.3.3.2, Mitigation Measure TRANS-1a would involve preparation of site-specific construction traffic management plans that would address 27 28 potential public access routes and provide construction information notification to local residents 29 and recreation areas/businesses. Additionally, DWR would provide and publicize alternative modes of access to affected recreation areas as an environmental commitment. Where construction 30 impedes access around or near existing recreation areas (e.g., Clifton Court forebay), the project 31 32 proponents would provide clear pedestrian, bicycle, and vehicular routes around or across construction sites. These would be designed to be safe, pleasant and would integrate with 33 34 opportunities to view the construction site as an additional area of interest. These physical facilities 35 would be combined with public information, including sidewalk wayfinding information that would 36 clearly indicate present and future opportunities for access. Mitigation Measure TRANS-1b would 37 limit construction hours or activities and prohibit construction vehicle trips on congested roadway segments and Mitigation Measure TRANS-1c would implement measures to enhance capacity of 38 39 congested roadway segments.

Chapter 23, *Noise*, Section 23.4.3.7, discusses that construction noise effects could be addressed
through mitigation measures that call for use of noise-reducing construction practices (NOI-1a) and
implementation of a complaint/response tracking program (NOI-1b), and an environmental
commitment requiring a noise abatement plan (Appendix 3B, *Environmental Commitments*). In
addition, specific noise-generating activities near recreation areas would be scheduled to the extent
possible so as to avoid effects on passive recreation activities such as walking, picnicking, and
viewing the aesthetic amenities of the area.

In addition to these mitigation measures and environmental commitments, Mitigation Measure REC-2 would ensure continued access to existing recreation experiences. The Delta offers many 3 alternative recreational opportunities for water-based, water-enhanced, and land-based recreation, 4 all of which would continue to be available for recreationists. However, due to the length of time that 5 construction would occur and the dispersed effects across the Delta, the direct and indirect effects 6 related to temporary disruption of existing recreational activities at facilities within the impact area 7 would be adverse.

8 **CEQA Conclusion:** Construction of the Alternative 2C intakes and related water conveyance facilities 9 would result in temporary short-term (i.e., lasting 2 years or less) and long-term (i.e., lasting over 2 years) impacts on well-established recreational opportunities and experiences in the study area 10 because of access, noise, and visual setting disruptions that could result in loss of public use. These 11 12 impacts would be temporary, but may occur year-round. Mitigation measures, environmental commitments, and AMMs would reduce these construction-related impacts by implementing 13 measures to protect or compensate for effects on wildlife habitat and species; minimize the extent of 14 changes to the visual setting, including nighttime light sources; manage construction-related traffic; 15 and implement noise reduction and complaint tracking measures. However, the level of impact 16 17 would not be reduced to less than significant because even though mitigation measures and environmental commitments would reduce the impacts on wildlife, visual setting, transportation, 18 19 and noise conditions that could detract from the recreation experience, due to the dispersed effects on the recreation experience across the Delta, it is not certain the mitigation would reduce the level 20 of these impacts to less than significant in all instances such that there would be no reduction of 21 22 recreational opportunities or experiences over the entire study area. Therefore, these impacts are considered significant and unavoidable. However, the impacts related to construction of the intakes 23 would be less than significant. 24

- 25 Mitigation Measure REC-2: Provide Alternative Bank Fishing Access Sites
- Please refer to Mitigation Measure REC-2 under Impact REC-2 in the discussion of Alternative
   1A.
- Mitigation Measure BIO-75: Conduct Preconstruction Nesting Bird Surveys and Avoid
   Disturbance of Nesting Birds
- Please refer to Mitigation Measure BIO-75 in Chapter 12, *Terrestrial Biological Resources*,
   Alternative 1A, Impact BIO-75.

## Mitigation Measure AES-1a: Locate New Transmission Lines and Access Routes to Minimize the Removal of Trees and Shrubs and Pruning Needed to Accommodate New Transmission Lines and Underground Transmission Lines Where Feasible

Please refer to Mitigation Measure AES-1a in Chapter 17, *Aesthetics and Visual Resources*,
 Alternative 1A, Impact AES-1.

### 37Mitigation Measure AES-1b: Install Visual Barriers between Construction Work Areas and38Sensitive Receptors

Please refer to Mitigation Measure AES-1b in Chapter 17, *Aesthetics and Visual Resources*,
Alternative 1A, Impact AES-1.

1 2	Mitigation Measure AES-1c: Develop and Implement a Spoil/Borrow and Reusable Tunnel Material Area Management Plan
3 4	Please refer to Mitigation Measure AES-1c in Chapter 17, <i>Aesthetics and Visual Resources,</i> Alternative 1A, Impact AES-1.
5	Mitigation Measure AES-1d: Restore Barge Unloading Facility Sites Once Decommissioned
6 7	Please refer to Mitigation Measure AES-1d in Chapter 17, <i>Aesthetics and Visual Resources</i> , Alternative 1A, Impact AES-1.
8 9	Mitigation Measure AES-1e: Apply Aesthetic Design Treatments to All Structures to the Extent Feasible
10 11	Please refer to Mitigation Measure AES-1e in Chapter 17, <i>Aesthetics and Visual Resources,</i> Alternative 1A, Impact AES-1.
12 13	Mitigation Measure AES-1f: Locate Concrete Batch Plants and Fuel Stations Away from Sensitive Visual Resources and Receptors and Restore Sites upon Removal of Facilities
14 15	Please refer to Mitigation Measure AES-1f in Chapter 17, <i>Aesthetics and Visual Resources</i> , Alternative 1A, Impact AES-1.
16 17	Mitigation Measure AES-1g: Implement Best Management Practices to Implement Project Landscaping Plan
18 19	Please refer to Mitigation Measure AES-1g in Chapter 17, <i>Aesthetics and Visual Resources,</i> Alternative 1A, Impact AES-1.
20 21	Mitigation Measure AES-4a: Limit Construction to Daylight Hours within 0.25 Mile of Residents
22 23	Please refer to Mitigation Measure AES-4a in Chapter 17, <i>Aesthetics and Visual Resources,</i> Alternative 1A, Impact AES-4.
24 25	Mitigation Measure AES-4b: Minimize Fugitive Light from Portable Sources Used for Construction
26 27	Please refer to Mitigation Measure AES-4b in Chapter 17, <i>Aesthetics and Visual Resources,</i> Alternative 1A, Impact AES-4.
28 29	Mitigation Measure AES-4c: Install Visual Barriers along Access Routes, Where Necessary, to Prevent Light Spill from Truck Headlights toward Residences
30 31	Please refer to Mitigation Measure AES-4c in Chapter 17, <i>Aesthetics and Visual Resources,</i> Alternative 1A, Impact AES-4.
32 33	Mitigation Measure TRANS-1a: Implement Site-Specific Construction Traffic Management Plan
34 35	Please refer to Mitigation Measure TRANS-1a in Chapter 19, <i>Transportation</i> , Alternative 1A, Impact TRANS-1.

Mitigation Measure TRANS-1b: Limit Hours or Amount of Construction Activity on<br/>Congested Roadway SegmentsPlease refer to Mitigation Measure TRANS-1b in Chapter 19, Transportation, Alternative 1A,<br/>Impact TRANS-1.Mitigation Measure TRANS-1c: Make Good Faith Efforts to Enter into Mitigation<br/>Agreements to Enhance Capacity of Congested Roadway SegmentsPlease refer to Mitigation Measure TRANS-1c in Chapter 19, Transportation, Alternative 1A,<br/>Impact TRANS-1.Mitigation Measure NOI-1a: Employ Noise-Reducing Construction Practices during<br/>ConstructionPlease refer to Mitigation Measure NOI-1a in Chapter 23, Noise, Alternative 1A, Impact NOI-1.

## Mitigation Measure NOI-1b: Prior to Construction, Initiate a Complaint/Response Tracking Program

14 Please refer to Mitigation Measure NOI-1b in Chapter 23, *Noise*, Alternative 1A, Impact NOI-1.

### Impact REC-3: Result in Long-Term Reduction of Recreational Navigation Opportunities as a Result of Constructing the Proposed Water Conveyance Facilities

**NEPA Effects:** Changes to boat passage and navigation on the Sacramento River and other 17 waterways in the study area under Alternative 2C would be the same as those described for 18 19 Alternative 1C. Alternative 2C would also involve construction of an operable barrier at the head of 20 Old River. Construction of Alternative 2C would result in the creation of obstructions to boat passage causing boat traffic delays, and impediments to boat movement. Overall, effects on temporary 21 alteration of recreational navigation would be considered adverse. Mitigation Measure TRANS-1a 22 23 would be available to reduce effects to marine navigation by development and implementation of 24 site-specific construction traffic management plans, including specific measures related to management of barges and stipulations to notify the commercial and leisure boating communities of 25 proposed barge operations in the waterways. Additionally, BDCP proponents would contribute 26 funds for the construction of new recreation opportunities as well as for the protection of existing 27 28 recreation opportunities as outlined in Recommendation DP R11 of the Delta Plan. BDCP proponents would also assist in funding the expansion of state recreation areas in the Delta as 29 30 described in Recommendation DP R13 of the Delta Plan. Potential uses of these funds could be for the reopening of Brannan Island State Recreation Area, completion of Delta Meadows-Locke 31 32 Boarding House and potential addition of new State parks at Barker Slough, Elkhorn Basin, the 33 Wright-Elmwood Tract, and south Delta. The funds will be transferred prior to, or concurrent with, commencement of construction of the BDCP. This commitment serves to compensate for the loss of 34 recreational opportunities within the project area by providing a recreational opportunity 35 downstream/upstream in the same area for the same regional recreational users. These 36 37 commitments are further described in Appendix 3B, Environmental Commitments.

#### Invasive aquatic vegetation can limit access to boats and reduce swimming areas. CM13 (*Invasive*

- 39 *Aquatic Vegetation Control*) provides for the control of egeria, water hyacinth, and other IAV
- 40 throughout the Plan Area. However, the BDCP proponents would also commit to partner with

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- 1 existing programs operating in the Delta (including DBW, U.S. Department of Agriculture-
- 2 Agriculture Research Service, University of California Cooperative Extension Weed Research and
- 3 Information Center, California Department of Food and Agriculture, local Weed Management Areas,
- Resource Conservation Districts, and the California Invasive Plant Council) to perform risk
   assessment and subsequent prioritization of treatment areas to strategically and effectively reduce
- 6 expansion of the multiple species of IAV in the Delta. This risk assessment would dictate where
- 7 initial control efforts would occur to maximize the effectiveness of the conservation measure. The
- 8 funds will be transferred prior to, or concurrent with, commencement of construction of the BDCP.
- 9 Enhanced ability to control these invasive vegetation would lead to increased recreation
- opportunities which would compensate for the loss of recreational opportunities within the project
   area by providing a recreational opportunity downstream/upstream in the same area for the same
   regional recreational users. This commitment is described in Appendix 3B, *Environmental*
- 13 *Commitments.*
- 14 CM13 (*Invasive Aquatic Vegetation Control*) and the environmental commitments would create and 15 rehabilitate alternative recreation opportunities for those eliminated during construction. BDCP 16 proponents would also ensure through various outreach methods that recreationists were aware of 17 nearby recreation opportunities for similar water sports (e.g., Victoria Canal, Empire Cut or Bishop 18 Cut).
- The barge unloading facilities would be removed after construction is complete and the operable barrier will include a boat lock to permit boat passage once construction is complete. Construction of the operable barrier would last for 2 years (short-term) and would not result in long-term reduction of recreation opportunities. This component would not result in adverse effects on recreational navigation.
- Construction-related effects on recreational navigation in the vicinity of the intakes and barge
   unloading facilities would last approximately 5 years (long-term) and would be considered adverse
   because of the reduced recreation opportunity and experiences expected to exist near construction
   activity.
- **CEQA Conclusion:** Alternative 2C would result in significant impacts on boat passage and navigation 28 in the Sacramento River and other waterways within the Delta where intakes, temporary barge 29 unloading facilities, and siphons occur. The creation of obstructions to boat passage would result in 30 31 boat traffic delays, impediments to boat movement. Changes to boat passage and navigation would also result in temporary impacts on wakeboarding, waterskiing, and tubing because of reduced 32 speeds and passage impediments. Mitigation Measure TRANS-1a would reduce impacts on marine 33 navigation by development and implementation of site-specific construction traffic management 34 35 plans, including specific measures related to construction and management of barges and stipulations to notify the commercial and leisure boating communities of proposed construction and 36 barge operations in the waterways. While the environmental commitments would reduce impacts 37 on water-based recreation (water-skiing, wakeboarding, tubing) in these areas by creating 38 39 alternative recreation opportunities for those eliminated during construction, these impacts would be long-term and considered significant and unavoidable. 40
- 41 Construction of the operable barrier would last for 2 years (short-term) and would not result in
- long-term reduction of recreation opportunities. This would be a less-than-significant impact on
   recreational navigation on Old River.

## 1Mitigation Measure TRANS-1a: Implement Site-Specific Construction Traffic Management2Plan

Please refer to Mitigation Measure TRANS-1a in Chapter 19, *Transportation*, Alternative 1A,
 Impact TRANS-1.

## Impact REC-4: Result in Long-Term Reduction of Recreational Fishing Opportunities as a Result of Constructing the Proposed Water Conveyance Facilities

7 **NEPA Effects:** Effects on recreational fishing under Alternative 2C would be similar to those described under Alternative 1A, Impact REC-4. As discussed in Chapter 11, Fish and Aquatic 8 9 *Resources*, Section 11.3.4.7, Sacramento River and Delta region fish populations would not be 10 affected by changes to localized water quality conditions, underwater noise, fish stranding or other physical disturbances, or reduced habitat areas such that recreational fishing opportunities would 11 be substantially reduced during construction. BDCP environmental commitments to prevent water 12 quality effects include environmental training; implementation of stormwater pollution prevention 13 14 plans, erosion and sediment control plans, hazardous materials management plans, and spill 15 prevention, containment, and countermeasure plans; disposal of spoils, RTM, and dredged material; and a barge operations plan (Appendix 3B, Environmental Commitments). RTM would be removed 16 17 from RTM storage areas (which represent a substantial portion of the permanent impact areas) and reused, as appropriate, as bulking material for levee maintenance, as fill material for habitat 18 restoration projects, or other beneficial means of reuse identified for the material. Mitigation 19 20 Measures AQUA-1a and AQUA-1b would be available to avoid and minimize adverse effects on sport fish populations from impact pile driving. Although fish populations likely would not be affected to 21 the degree that fishing opportunities would be substantially reduced, construction conditions would 22 23 introduce noise and visual disturbances that would affect the recreation experience for anglers.

24 Although construction noise would be temporary, and primarily be limited to Monday through Friday, it would be ongoing for up to 24 hours per day and for up to 5 years near individual work 25 26 sites. Visual setting disruptions could distract from the recreation experience including on 27 weekends. However, Mitigation Measures NOI-1a and NOI-1b would address construction noise effects. Additionally, specific noise-generating activities near recreation areas would be scheduled to 28 29 the extent possible so as to avoid effects on passive recreation activities on-shore fishing. Mitigation 30 measures would also be available to address construction-related visual effects on sensitive 31 receptors from vegetation removal for transmission lines and access routes (AES-1a), provision of visual barriers between construction work areas and sensitive receptors (AES-1b), and locating 32 concrete batch plants and fuel stations away from sensitive resources and receptors (AES-1f). In 33 addition, the chapter identifies measures to address longer term visual effects associated with 34 35 changes to the landscape/visual setting from construction and the presence of new water 36 conveyance features. These include developing and implementing a spoil/borrow and RTM area 37 management plan (AES-1c), restoring barge loading facility sites once they are decommissioned (AES-1d), applying aesthetic design treatments to all structures to the extent feasible (AES-1e), 38 restoring concrete batch plants and fuel stations upon removal of facilities (AES-1f), and 39 implementing best management practices to implement a project landscaping plan (AES-1g). 40 Overall, construction of the proposed water conveyance facilities would not degrade the fishing 41 42 experience for boat and on-shore fishing locations. Additionally, anglers could move to other locations along the Sacramento River and throughout the Delta region and REC-2 would provide 43 44 anglers with alternative bank fishing access sites further removed from areas affected by construction. This effect would not be adverse. 45

1	CEQA Conclusion: The potential impact on covered and non-covered sport fish species from
2	construction activities would be considered less than significant because the BDCP would include
3	environmental commitments to prevent water quality effects include environmental training;
4	implementation of stormwater pollution prevention plans, erosion and sediment control plans,
5	hazardous materials management plans, and spill prevention, containment, and countermeasure
6	plans; disposal of spoils, RTM, and dredged material; and a barge operations plan (Appendix 3B,
7	Environmental Commitments) and Mitigation Measures AQUA-1a and AQUA-1b to avoid and
8	minimize adverse effects on sport fish populations from impact pile driving. Mitigation Measure
9	REC-2 would ensure continued access for bank fishing at established sport fishing locations such
10	that there would be no long-term reduction of local fishing opportunities and experiences. This
11	impact would be less than significant.
12	Mitigation Measure REC-2: Provide Alternative Bank Fishing Access Sites
13	Please refer to Mitigation Measure REC-2 under Impact REC-2 in the discussion of Alternative
14	1A.
15 16	Mitigation Measure AQUA-1a: Minimize the Use of Impact Pile Driving to Address Effects of Pile Driving and Other Construction-Related Underwater Noise
17	Please refer to Mitigation Measure AQUA-1a in Chapter 11, Fish and Aquatic Resources,
18	Alternative 1A, Impact AQUA-1.
10	
19 20	Mitigation Measure AQUA-1b: Use an Attenuation Device to Reduce Effects of Pile Driving and Other Construction-Related Underwater Noise
21	Please refer to Mitigation Measure AQUA-1b in Chapter 11, Fish and Aquatic Resources,
21	Alternative 1A, Impact AQUA-1.
23	Mitigation Measure NOI-1a: Employ Noise-Reducing Construction Practices during Construction
24	Construction
25	Please refer to Mitigation Measure NOI-1a in Chapter 23, Noise, Alternative 1A, Impact NOI-1.
26	Mitigation Measure NOI-1b: Prior to Construction, Initiate a Complaint/Response
27	Tracking Program
28	Please refer to Mitigation Measure NOI-1b in Chapter 23, Noise, Alternative 1A, Impact NOI-1.
29	Mitigation Measure AES-1a: Locate New Transmission Lines and Access Routes to
30	Minimize the Removal of Trees and Shrubs and Pruning Needed to Accommodate New
31	Transmission Lines and Underground Transmission Lines Where Feasible
32	Please refer to Mitigation Measure AES-1a in Chapter 17, Aesthetics and Visual Resources,
33	Alternative 1A, Impact AES-1.
34	Mitigation Measure AES-1b: Install Visual Barriers between Construction Work Areas and
35	Sensitive Receptors
36	Please refer to Mitigation Measure AES-1b in Chapter 17, Aesthetics and Visual Resources,
37	Alternative 1A, Impact AES-1.

1 2	Mitigation Measure AES-1c: Develop and Implement a Spoil/Borrow and Reusable Tunnel Material Area Management Plan
3 4	Please refer to Mitigation Measure AES-1c in Chapter 17, <i>Aesthetics and Visual Resources,</i> Alternative 1A, Impact AES-1.
5	Mitigation Measure AES-1d: Restore Barge Unloading Facility Sites Once Decommissioned
6 7	Please refer to Mitigation Measure AES-1d in Chapter 17, <i>Aesthetics and Visual Resources,</i> Alternative 1A, Impact AES-1.
8 9	Mitigation Measure AES-1e: Apply Aesthetic Design Treatments to All Structures to the Extent Feasible
10 11	Please refer to Mitigation Measure AES-1e in Chapter 17, <i>Aesthetics and Visual Resources,</i> Alternative 1A, Impact AES-1.
12 13	Mitigation Measure AES-1f: Locate Concrete Batch Plants and Fuel Stations Away from Sensitive Visual Resources and Receptors and Restore Sites upon Removal of Facilities
14 15	Please refer to Mitigation Measure AES-1f in Chapter 17, <i>Aesthetics and Visual Resources</i> , Alternative 1A, Impact AES-1.
16 17	Mitigation Measure AES-1g: Implement Best Management Practices to Implement Project Landscaping Plan
18 19	Please refer to Mitigation Measure AES-1g in Chapter 17, <i>Aesthetics and Visual Resources</i> , Alternative 1A, Impact AES-1.
20 21	Impact REC-5: Result in Long-Term Reduction of Recreational Fishing Opportunities as a Result of the Operation of the Proposed Water Conveyance Facilities
22 23 24 25 26 27 28	<b>NEPA Effects:</b> Operation of Alternative 2C may result in changes in entrainment, spawning, rearing and migration. However, in general, effects on (non-covered) fish species that are popular for recreational fishing as a result of these changes are not of a nature/level that will adversely affect recreational fishing. While there are some significant impacts to specific non-covered species, as discussed in Chapter 11, <i>Fish and Aquatic Resources</i> , Section 11.3.4.7, they are typically limited to specific rivers and not the population of that species as a whole. The effect is not adverse because it would not result in a substantial long-term reduction in recreational fishing opportunities
29 30 31 32	<b>CEQA Conclusion:</b> The potential impact on covered and non-covered sport fish species from operation of Alternative 2C would be considered less than significant because any impacts to fish and, as a result, impacts to recreational fishing, are anticipated to be isolated to certain areas and would not impact the species population of any popular sportfishing species overall.
33 34 35	Impact REC-6: Cause a Change in Reservoir or Lake Elevations Resulting in Substantial Reductions in Water-Based Recreation Opportunities and Experiences at North- and South- of-Delta Reservoirs
36	<b>NEPA Effects:</b> Alternative 2C would have the same operational scenario as Alternative 2A, and as

shown in Table 15-12a and Table 15-12b, Alternative 2C would result in the same changes in the

- 1 frequency with which the end-of-September reservoir levels at study area reservoirs fall below
- 2 levels identified as important water-dependent recreation thresholds relative to Existing Conditions
- 3 (CEQA baseline) and the No Action Alternative (2060) (alternative operations contribution [impact]
- 4 comparison) as discussed under Alternative 2A. Also see Chapter 3, *Description of Alternatives*,
- 5 Section 3.6.4.2, for detailed information on the operational scenarios, and Appendix 5A, *Modeling*
- 6 *Methodology*, for an explanation of the CALSIM II model and assumptions.

#### 7 Existing Conditions (CEQA Baseline) Compared to Alternative 2C (2060)

- 8 As shown in Table 15-12a and Table 15-12b, under Alternative 2C there would be from 4 to 31 9 additional years of the recreation thresholds being exceeded at the reservoirs relative to the existing 10 condition. These represent a greater than 10% increased exceedance of the reservoir thresholds at Trinity Lake, Shasta Lake, Folsom Lake, Lake Oroville, and San Luis Reservoir. However, as discussed 11 12 under Section 15.3.1, Methods for Analysis, these changes in SWP/CVP reservoir elevations are 13 caused by sea level rise, climate change, and operation of the alternative. It is not possible to 14 specifically define the exact extent of the changes due to implementation of the action alternative using these model simulation results. Thus, the precise contributions of sea level rise and climate 15 change to the total differences between Existing Conditions and Alternative 2C cannot be isolated in 16 this comparison. Please refer to the comparison of the No Action Alternative (2060) to Alternative 17
- 18 2C (2060) for a discussion of the potential effects on end-of-September reservoir and lake elevations
- 19attributable to operation of Alternative 2C.

#### 20 No Action Alternative (2060) Compared to Alternative 2C (2060)

The comparison of Alternative 2C (2060) to the No Action Alternative (2060) condition most closely 21 represents changes in reservoir elevations that may occur as a result of operation of the alternative 22 23 because both conditions include sea level rise and climate change (see Appendix 5A, Modeling 24 *Methodology*). As shown in Table 15-12a and Table 15-12b, operation of Alternative 2C would 25 primarily result in changes in the frequency with which the end of September reservoir levels at Trinity Lake, Shasta Lake, Lake Oroville, Folsom Lake, and New Melones Reservoir would fall below 26 levels identified as important water-dependent recreation thresholds. Changes at San Luis Reservoir 27 28 show greater difference when compared to the No Action Alternative (2060) than projected for the 29 other reservoirs.

30 In comparisons of Alternative 2C (2060) operations to No Action Alternative (2060), the CALSIM II 31 modeling results indicate that reservoir levels under Alternative 2C operations would vary from one 32 reservoir to another and that most, with the exception of San Luis Reservoir, would experience little 33 to no change or would fall below the individual reservoir thresholds less frequently than under No 34 Action Alternative (2060) conditions. These changes in reservoir elevations would not adversely affect water-dependent or water-enhanced recreation at these reservoirs and at Lake Oroville and 35 Folsom Lake, there would be fewer years in which end-of-September reservoir levels would fall 36 37 below the recreation thresholds thus indicating better boating opportunities, when compared to No Action Alternative (2060) conditions. Operation of Alternative 2C would not adversely affect water-38 39 dependent or water-enhanced recreation at these reservoirs. At San Luis Reservoir, recreation 40 boating opportunity in September would be reduced more frequently under Alternative 2C (2060) (25 years) relative to No Action Alternative (2060) for the Dinosaur Point boat launch. However, 41 access to the Basalt boat launch, which is available to reservoir elevation 340 feet, would not 42 substantially change relative to the No Action Alternative (2060) (there would be three additional 43 years below the threshold in 2060). Therefore, because the Basalt boat launch would still be 44

- 1 available for access to the reservoir, and the change in frequency with which the recreation
- 2 threshold would be exceeded is less than 10% (8 years or less), these changes in elevation at San
- 3 Luis Reservoir under operation of Alternative 2C would not be adverse. Shoreline fishing would still
- 4 be possible, and other recreation activities at the reservoir—picnicking, biking, hiking, and fishing—
- 5 would be available. These changes would not be adverse.

**CEQA** Conclusion: This impact on water-dependent and water-enhanced recreation opportunities at 6 7 Trinity Lake, Shasta Lake, Lake Oroville, Folsom Lake, and New Melones Reservoir would be less 8 than significant because the CALSIM II modeling results indicate that reservoir levels attributable to 9 Alternative 2C (2060) operations would fall below the individual reservoir thresholds either with the same or reduced frequency than under the No Action Alternative (2060). These changes in 10 11 reservoir elevations would result in a less-than-significant impact on recreation opportunities and 12 experiences at Trinity Lake, Shasta Lake, Lake Oroville, Folsom Lake, and New Melones Lake. At 13 Lake Oroville and Folsom Lake, because there would be fewer years in which the lake levels fall 14 below the recreation threshold relative to No Action Alternative (2060) conditions, these impacts would be considered beneficial impacts on recreation opportunities and experiences. At San Luis 15 Reservoir, although boating opportunity would be reduced more frequently for the Dinosaur Point 16 17 boat launch, access to the Basalt boat launch would not substantially change. The modeled additional three years of exceeding the recreation threshold attributable to operation of Alternative 18 19 2C (2060) relative to the No Action Alternative (2060) would be less than significant because it is a less than 10% change (8 years or less). Operation of Alternative 2C would not substantially affect 20 21 water-dependent or water-enhanced recreation at these reservoirs. This would be a less-than-22 significant impact. No mitigation is required.

## Impact REC-7: Result in Long-Term Reduction in Water-Based Recreation Opportunities as a Result of Maintenance of the Proposed Water Conveyance Facilities

25 **NEPA Effects:** Effects related to changes to boat passage and navigation as a result of maintenance of structural facilities under Alternative 2C would be the same as described for Alternative 1A, Impact 26 REC-7, and would result in periodic temporary but not substantial effects on boat passage and 27 water-based recreational activities. Any effects would be short-term (less than 2 years) and 28 intermittent. Other facility maintenance activities would occur on land and would not affect boat 29 30 passage and navigation. Implementation of the environmental commitment to provide notification of construction and maintenance activities in waterways (Appendix 3B, Environmental 31 32 *Commitments*) would reduce these effects. These effects are not considered adverse.

33 **CEQA Conclusion:** Effects on recreation resulting from the maintenance of intake facilities would be short-term and intermittent and would not result in significant impacts on boat passage, navigation, 34 35 or water-based recreation within the vicinity of the intakes. In addition, implementation of the 36 environmental commitment to provide notification of construction and maintenance activities in 37 waterways (Appendix 3B, *Environmental Commitments*) would further minimize these effects. 38 Intake maintenance impacts on recreation would be considered less than significant because impacts, if any, on public access or public use of established recreation facilities would last for 2 39 years or less. Mitigation is not required. 40

### Impact REC-8: Result in Long-Term Reduction in Land-Based Recreation Opportunities as a Result of Maintenance of the Proposed Water Conveyance Facilities

*NEPA Effects*: Effects related to changes in opportunities for land-based recreation as a result of
 maintenance of conveyance facilities under Alternative 2C would be the same as described for
 Alternative 1C, Impact REC-8. Maintenance would be short-term and intermittent and would be
 conducted within the individual facility right-of-way, which does not include any recreation facilities
 or recreation use areas. There would be no adverse effects on recreation opportunities as a result of
 maintenance of the proposed water conveyance facilities.

*CEQA Conclusion:* Maintenance of conveyance facilities would be short-term and intermittent and
 would not result in any changes to recreational opportunities. Therefore, there would be no impact.
 Mitigation is not required.

# Impact REC-9: Result in Long-Term Reduction in Fishing Opportunities as a Result of Implementing Conservation Measures 2–21

14 **NEPA Effects:** Construction, and operation and maintenance of the proposed conservation components as part of Alternative 2C could have effects related to recreational fishing that are 15 16 similar in nature to those discussed above for construction, and operation and maintenance of 17 proposed water conveyance facilities. Although similar in nature, the potential intensity of any 18 effects would likely be substantially lower because the nature of the activities associated with 19 implementing the conservation components would be different—less heavy construction equipment would be required and the restoration actions would be implemented over a longer time frame than 20 21 CM1. Potential effects from implementation of the conservation components would be dispersed 22 over a larger area and would generally involve substantially fewer construction and operation 23 effects associated with built facilities. Additionally, overall, the habitat restoration and enhancement components would be expected to result in long-term benefits to aquatic species. Additional 24 discussion related to the individual conservation measures is provided below. 25

With regards to fishing opportunities, effects of implementing the conservation components under Alternative 2C would be similar to those described for Alternative 1A. CM2–CM21 would be expected to improve fishing opportunities in the study area although some effect on fishing opportunities could take place during implementation of the conservation measures. Overall, implementing the proposed conservation components would be expected to provide beneficial effects on aquatic habitat and fish abundance thereby improving fishing opportunities.

32 **CEQA Conclusion:** CM2–CM21 in the long-term would be expected to improve fishing opportunities by enhancing fish habitat in the Yolo Bypass; restoring tidal habitat, seasonally inundated 33 34 floodplains, channel margins, and riparian habitat; controlling aquatic vegetation and predators; controlling illegal harvest of covered species: and expanding boat launch facilities. During the 35 implementation stage, these measures could result in impacts on fishing opportunities by 36 37 temporarily or permanently limiting access to fishing sites and disturbing fish habitat. CM2 would 38 increase the floodplain footprint in the Yolo Bypass Wildlife Area, which would result in decreased 39 onshore fishing opportunities. These impacts would be considered less than significant because the 40 BDCP would include environmental commitments to consult with CDFW to expand wildlife viewing, angling, and hunting opportunities, as described in Recommendation DP R14 of the Delta 41 42 Plan(Appendix 3B, Environmental Commitments). CM4, CM13, and CM15 target predator fish species and although these CMs would result in highly localized reductions of predatory species, overall, 43 these measures would not result in an appreciable decrease in Delta-wide abundances of predatory 44

game fish (refer to Chapter 11, Fish and Aquatic Resources, Section 11.3.4.7). Construction of 1 2 facilities could have short-term impacts on the noise or visual setting and could indirectly affect 3 recreational fishing. The potential impact on covered and non-covered sport fish species from 4 construction activities would be considered less than significant because the BDCP would include 5 environmental commitments to prevent water quality effects include environmental training; implementation of stormwater pollution prevention plans, erosion and sediment control plans, 6 7 hazardous materials management plans, and spill prevention, containment, and countermeasure plans; disposal of spoils, and dredged material; and a barge operations plan (Appendix 3B, 8 9 Environmental Commitments). In addition, mitigation measures and environmental commitments identified to reduce the effects of constructing CM1 would also be used to minimize effects of 10 construction on recreation (i.e., visual conditions, noise, transportation/access) associated with 11 implementation of the other conservation components. Because construction of the conservation 12 13 measure component facilities would be less intense and of shorter duration than construction of 14 CM1 conveyance facilities, the mitigation measures and environmental commitments would reduce 15 the construction-related impacts on recreational fishing associated with the other conservation measures to a less-than-significant level. Further, the individual facilities or conservation elements 16 17 will undergo additional environmental review and permitting which will include identification of 18 site-specific measures to further protect resources.

- 19 Environmental commitments that will reduce construction-related impacts on recreation include a noise abatement plan and consultation with CDFW to expand recreational opportunities (Appendix 20 3B, Environmental Commitments; also see additional discussion under Impact REC-2 and Impact 21 22 REC-3, above). In addition, a number of mitigation measures will address construction-related 23 impacts on recreational fishing by reducing the degree of aesthetic and visual degradation at 24 construction sites (see Chapter 17, Aesthetics and Visual Resources, Section 17.3.3.2, Mitigation 25 Measures AES-1a, AES-1b, AES-1c, AES-1d, AES-1e, AES-1f, AES-1g, AES-4b, and AES-4c; also see 26 additional discussion under Impact REC-2 and Impact REC-3, above). Mitigation measures TRANS-27 1a, TRANS-1b, and TRANS-1c will address traffic and transportation safety and access conditions that could affect public use of recreation areas (see additional discussion under Impact REC-2 and 28 29 Impact REC-3, above, and Chapter 19, Transportation, Section 19.3.3.7). Mitigation measures NOI-1a 30 and NOI-1b will address construction-related noise concerns (see additional discussion under Impact REC-2 and Impact REC-3, above and Chapter 23, Noise, Section 23.4.3.7). Finally, should 31 construction of conservation measure facilities require pile-driving, mitigation measures to protect 32 fish and aquatic species would be implemented to reduce these impacts (see additional discussion 33 under Impact REC-4, above and Chapter 11, Fish and Aquatic Resources, Section 11.3.4.7). 34
- In the long term, the impact on fishing opportunities would be considered beneficial because the conservation measures are intended to enhance aquatic habitat and fish abundance.

# Mitigation Measure AES-1a: Locate New Transmission Lines and Access Routes to Minimize the Removal of Trees and Shrubs and Pruning Needed to Accommodate New Transmission Lines and Underground Transmission Lines Where Feasible

Please refer to Mitigation Measure AES-1a in Chapter 17, *Aesthetics and Visual Resources*,
Alternative 1A, Impact AES-1.

1 2	Mitigation Measure AES-1b: Install Visual Barriers between Construction Work Areas and Sensitive Receptors
3 4	Please refer to Mitigation Measure AES-1b in Chapter 17, <i>Aesthetics and Visual Resources,</i> Alternative 1A, Impact AES-1.
5 6	Mitigation Measure AES-1c: Develop and Implement a Spoil/Borrow and Reusable Tunnel Material Area Management Plan
7 8	Please refer to Mitigation Measure AES-1c in Chapter 17, <i>Aesthetics and Visual Resources</i> , Alternative 1A, Impact AES-1.
9	Mitigation Measure AES-1d: Restore Barge Unloading Facility Sites Once Decommissioned
10 11	Please refer to Mitigation Measure AES-1d in Chapter 17, <i>Aesthetics and Visual Resources,</i> Alternative 1A, Impact AES-1.
12 13	Mitigation Measure AES-1e: Apply Aesthetic Design Treatments to All Structures to the Extent Feasible
14 15	Please refer to Mitigation Measure AES-1e in Chapter 17, <i>Aesthetics and Visual Resources,</i> Alternative 1A, Impact AES-1.
16 17	Mitigation Measure AES-1f: Locate Concrete Batch Plants and Fuel Stations Away from Sensitive Visual Resources and Receptors and Restore Sites upon Removal of Facilities
18 19	Please refer to Mitigation Measure AES-1f in Chapter 17, <i>Aesthetics and Visual Resources</i> , Alternative 1A, Impact AES-1.
20 21	Mitigation Measure AES-1g: Implement Best Management Practices to Implement Project Landscaping Plan
22 23	Please refer to Mitigation Measure AES-1g in Chapter 17, <i>Aesthetics and Visual Resources,</i> Alternative 1A, Impact AES-1.
24 25	Mitigation Measure AES-4b: Minimize Fugitive Light from Portable Sources Used for Construction
26 27	Please refer to Mitigation Measure AES-4b in Chapter 17, <i>Aesthetics and Visual Resources,</i> Alternative 1A, Impact AES-4.
28 29	Mitigation Measure AES-4c: Install Visual Barriers along Access Routes, Where Necessary, to Prevent Light Spill from Truck Headlights toward Residences
30 31	Please refer to Mitigation Measure AES-4c in Chapter 17, <i>Aesthetics and Visual Resources</i> , Alternative 1A, Impact AES-4.
32 33	Mitigation Measure TRANS-1a: Implement Site-Specific Construction Traffic Management Plan
34 35	Please refer to Mitigation Measure TRANS-1a in Chapter 19, <i>Transportation</i> , Alternative 1A, Impact TRANS-1.

1 2	Mitigation Measure TRANS-1b: Limit Hours or Amount of Construction Activity on Congested Roadway Segments
3 4	Please refer to Mitigation Measure TRANS-1b in Chapter 19, <i>Transportation</i> , Alternative 1A, Impact TRANS-1.
5 6	Mitigation Measure TRANS-1c: Make Good Faith Efforts to Enter into Mitigation Agreements to Enhance Capacity of Congested Roadway Segments
7 8	Please refer to Mitigation Measure TRANS-1c in Chapter 19, <i>Transportation,</i> Alternative 1A, Impact TRANS-1.
9 10	Mitigation Measure NOI-1a: Employ Noise-Reducing Construction Practices during Construction
11	Please refer to Mitigation Measure NOI-1a in Chapter 23, Noise, Alternative 1A, Impact NOI-1.
12 13	Mitigation Measure NOI-1b: Prior to Construction, Initiate a Complaint/Response Tracking Program
14	Please refer to Mitigation Measure NOI-1b in Chapter 23, Noise, Alternative 1A, Impact NOI-1.
15 16	Mitigation Measure AQUA-1a: Minimize the Use of Impact Pile Driving to Address Effects of Pile Driving and Other Construction-Related Underwater Noise
17 18	Please refer to Mitigation Measure AQUA-1a in Chapter 11, <i>Fish and Aquatic Resources,</i> Alternative 1A, Impact AQUA-1.
19 20	Mitigation Measure AQUA-1b: Use an Attenuation Device to Reduce Effects of Pile Driving and Other Construction-Related Underwater Noise
21 22	Please refer to Mitigation Measure AQUA-1b in Chapter 11, <i>Fish and Aquatic Resources</i> , Alternative 1A, Impact AQUA-1.
23 24	Impact REC-10: Result in Long-Term Reduction in Boating-Related Recreation Opportunities as a Result of Implementing Conservation Measures 2–21
25 26 27 28 29 30 31	<b>NEPA Effects:</b> Effects on boating-related recreation activities stemming from implementation of the conservation components under Alternative 2C would be similar to those described for Alternative 1A. Implementing the conservation measures could result in an adverse effect on recreation by limiting boating by reducing the extent of navigable waterways available to boaters. Once implemented, the conservation measures could provide beneficial effects to recreation by expanding the extent of navigable waterways available to boaters, improving and expanding boat launch facilities, and removing nonnative vegetation that restricts or obstructs navigation.
32 33 34 35 36 37	Under CM18, construction of a genetic refuge and research facility at the former Army Reserve near the Delta Marina Yacht Harbor could result in construction-related effects on boaters at this site. The BDCP proponents would implement environmental commitments to include a noise abatement plan (Appendix 3B, <i>Environmental Commitments</i> ; also see additional discussion under Impact REC-2 and Impact REC-3, above) to lessen these impacts. In addition, a number of mitigation measures are available to address construction-related effects on recreational boating by reducing the degree of

- aesthetic and visual degradation at the construction site (see Chapter 17, *Aesthetics and Visual*
- 2 *Resources*, Section 17.3.3.2, Mitigation Measures AES-1a, AES-1b, AES-1c, AES-1d, AES-1e, AES-1f,
- 3 AES-1g, AES-4b, and AES-4c; also see additional discussion under Impact REC-2 and Impact REC-3,
- 4 above). Mitigation measures TRANS-1a, TRANS-1b, and TRANS-1c are available to address traffic
- 5 and transportation safety and access conditions of the marina (see additional discussion under
- Impact REC-2 and Impact REC-3, above, and Chapter 19, *Transportation*, Section 19.3.3.7).
   Mitigation measures NOI-1a and NOI-1b are available to address construction-related noise
- Mitigation measures NOI-1a and NOI-1b are available to address construction-related noise
   concerns (see additional discussion under Impact REC-2 and Impact REC-3, above and Chapter 23,
- 9 *Noise*, Section 23.4.3.7).
- **CEQA** Conclusion: Channel modification and other activities associated with implementation of 10 some habitat restoration and enhancement measures and other conservation measures would limit 11 12 some opportunities for boating and boating-related recreation by reducing the extent of navigable water available to boaters. Temporary effects would also stem from construction, which may limit 13 boat access, speeds, or create excess noise, odors, or unattractive visual scenes during periods of 14 implementation. However, BDCP conservation measures would also lead to an enhanced boating 15 experience by expanding the extent of navigable waterways available to boaters, improving and 16 17 expanding boat launch facilities, and removing nonnative vegetation that restricts or obstructs navigation. Because these measures would not be anticipated to result in a substantial long-term 18 19 disruption of boating activities, this impact is considered less than significant for the conservation measures, with the exception of CM18, discussed further below. 20
- Under CM18, construction of a genetic refuge and research facility at the former Army Reserve near 21 22 the Delta Marina Yacht Harbor could result in construction-related impacts on boaters at this site. The BDCP proponents would implement environmental commitments to include a noise abatement 23 plan (Appendix 3B, Environmental Commitments; also see additional discussion under Impact REC-2 24 25 and Impact REC-3, above) to lessen these impacts. In addition, a number of mitigation measures 26 address construction-related impacts on recreational boating by reducing the degree of aesthetic and visual degradation at the construction site (see Chapter 17, Aesthetics and Visual Resources, 27 28 Section 17.3.3.2 Mitigation Measures AES-1a, AES-1b, AES-1c, AES-1d, AES-1e, AES-1f, AES-1g, AES-4b, and AES-4c; also see additional discussion under Impact REC-2 and Impact REC-3, above). 29 Mitigation measures TRANS-1a, TRANS-1b, and TRANS-1c will address traffic and transportation 30 safety and access conditions of the marina (see additional discussion under Impact REC-2 and 31 Impact REC-3, above, and Chapter 19, Transportation, Section 19.3.3.7). Mitigation measures NOI-1a 32 and NOI-1b will address construction-related noise concerns (see additional discussion under 33 Impact REC-2 and Impact REC-3, above and Chapter 23, *Noise*, Section 23.4.3.7). Implementation of 34 35 these measures, as determined applicable to construction of this facility under future site-specific 36 environmental review, would reduce impacts on recreational boating to less than significant. No 37 additional mitigation would be required.

# Mitigation Measure AES-1a: Locate New Transmission Lines and Access Routes to Minimize the Removal of Trees and Shrubs and Pruning Needed to Accommodate New Transmission Lines and Underground Transmission Lines Where Feasible

Please refer to Mitigation Measure AES-1a in Chapter 17, *Aesthetics and Visual Resources*,
Alternative 1A, Impact AES-1.

1 2	Mitigation Measure AES-1b: Install Visual Barriers between Construction Work Areas and Sensitive Receptors
3 4	Please refer to Mitigation Measure AES-1b in Chapter 17, <i>Aesthetics and Visual Resources,</i> Alternative 1A, Impact AES-1.
5 6	Mitigation Measure AES-1c: Develop and Implement a Spoil/Borrow and Reusable Tunnel Material Area Management Plan
7 8	Please refer to Mitigation Measure AES-1c in Chapter 17, <i>Aesthetics and Visual Resources</i> , Alternative 1A, Impact AES-1.
9	Mitigation Measure AES-1d: Restore Barge Unloading Facility Sites Once Decommissioned
10 11	Please refer to Mitigation Measure AES-1d in Chapter 17, <i>Aesthetics and Visual Resources,</i> Alternative 1A, Impact AES-1.
12 13	Mitigation Measure AES-1e: Apply Aesthetic Design Treatments to All Structures to the Extent Feasible
14 15	Please refer to Mitigation Measure AES-1e in Chapter 17, <i>Aesthetics and Visual Resources</i> , Alternative 1A, Impact AES-1.
16 17	Mitigation Measure AES-1f: Locate Concrete Batch Plants and Fuel Stations Away from Sensitive Visual Resources and Receptors and Restore Sites upon Removal of Facilities
18 19	Please refer to Mitigation Measure AES-1f in Chapter 17, <i>Aesthetics and Visual Resources</i> , Alternative 1A, Impact AES-1.
20 21	Mitigation Measure AES-1g: Implement Best Management Practices to Implement Project Landscaping Plan
22 23	Please refer to Mitigation Measure AES-1g in Chapter 17, <i>Aesthetics and Visual Resources,</i> Alternative 1A, Impact AES-1.
24 25	Mitigation Measure AES-4b: Minimize Fugitive Light from Portable Sources Used for Construction
26 27	Please refer to Mitigation Measure AES-4b in Chapter 17, <i>Aesthetics and Visual Resources,</i> Alternative 1A, Impact AES-4.
28 29	Mitigation Measure AES-4c: Install Visual Barriers along Access Routes, Where Necessary, to Prevent Light Spill from Truck Headlights toward Residences
30 31	Please refer to Mitigation Measure AES-4c in Chapter 17, <i>Aesthetics and Visual Resources,</i> Alternative 1A, Impact AES-4.
32 33	Mitigation Measure TRANS-1a: Implement Site-Specific Construction Traffic Management Plan
34 35	Please refer to Mitigation Measure TRANS-1a in Chapter 19, <i>Transportation</i> , Alternative 1A, Impact TRANS-1.

Congested Roadway SegmentsPlease refer to Mitigation Measure TRANS-1b in Chapter 19, Transportation, Alternative 1A,<br/>Impact TRANS-1.Mitigation Measure TRANS-1c: Make Good Faith Efforts to Enter into Mitigation<br/>Agreements to Enhance Capacity of Congested Roadway SegmentsPlease refer to Mitigation Measure TRANS-1c in Chapter 19, Transportation, Alternative 1A,<br/>Impact TRANS-1.Mitigation Measure NOI-1a: Employ Noise-Reducing Construction Practices during<br/>ConstructionPlease refer to Mitigation Measure NOI-1a in Chapter 23, Noise, Alternative 1A, Impact NOI-1.Mitigation Measure NOI-1b: Prior to Construction, Initiate a Complaint/Response<br/>Tracking Program

14 Please refer to Mitigation Measure NOI-1b in Chapter 23, *Noise*, Alternative 1A, Impact NOI-1.

Mitigation Measure TRANS-1b: Limit Hours or Amount of Construction Activity on

## Impact REC-11: Result in Long-Term Reduction in Upland Recreational Opportunities as a Result of Implementing Conservation Measures 2–21

**NEPA Effects:** Implementing the conservation components under Alternative 2C would have similar 17 effects on upland recreation activities as those described for Alternative 1A, Impact REC-11. 18 19 Implementing the conservation measures could result in an adverse effect on recreation 20 opportunities by reducing the extent of upland recreation sites and activities. Once implemented, the conservation measures could adversely affect recreation by reducing the extent of upland areas 21 suitable for hiking, nature photography, or other similar activity. However, environmental 22 23 commitments would reduce these effects, and implementation of the measures would also restore or enhance new potential sites for upland recreation thereby improving the quality recreational 24 opportunities. CM17–CM21 involve enforcement, management, or other individual, localized project 25 components that would not affect upland recreation opportunities. CM17 is an enforcement funding 26 mechanism and would not result in a physical change to upland areas; construction under CM18, 27 28 CM19 or CM21 would not affect existing upland recreation areas; and CM20 is an enforcement action primarily located at boat launches and would not affect upland recreation areas and related 29 30 opportunities. These measures are not discussed further in this analysis.

**CEQA Conclusion:** Site preparation and earthwork activities associated with a number of 31 conservation measures would temporarily limit opportunities for upland recreational activities 32 33 where they occur in or near existing recreational areas. Noise, odors, and visual effects of construction activities would also temporarily compromise the quality of upland recreation in and 34 around these areas. Additionally, it is possible that current areas of upland recreation would be 35 36 converted to wetland or other landforms poorly suited to hiking, nature photography, or other activities. These impacts on upland recreational opportunities would be considered less than 37 significant because the BDCP would include environmental commitments that would require BDCP 38 proponents to consult with CDFW to expand wildlife viewing, angling, and hunting opportunities, as 39 40 described in Recommendation DP R14 of the Delta Plan (Appendix 3B, Environmental

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1 *Commitments*). Near-term implementation would also restore or enhance new potential sites for

- 2 upland recreation and the measure would improve the quality of existing recreational opportunities
- 3 adjacent to areas modified by the conservation measures. These measures would not be anticipated
- 4 to result in a substantial long-term disruption of upland recreational activities; thus, this impact is
- 5 considered less than significant.

#### 6 Impact REC-12: Compatibility of the Proposed Water Conveyance Facilities and Other

#### 7 Conservation Measures with Federal, State, or Local Plans, Policies, or Regulations

8 Addressing Recreation Resources

9 **NEPA Effects:** Constructing conveyance facilities (CM1) and implementing CM2–CM21 under Alternative 2C would generally have the same potential for incompatibilities with one or more plans 10 and policies related to protecting recreation resources in the study area as described for Alternative 11 1C, Impact AES-12. Variation would result from construction of an operable barrier at the head of 12 Old River. However, the operable barrier would fall under the same jurisdictions as discussed under 13 Alternative 1C, and so, overall the potential for incompatibility is the same. As described under 14 15 Alternative 1C, there would be potential for the alternative to be incompatible with plans and policies related to protecting and promoting recreation opportunities in the study area (i.e., The 16 Johnston-Baker-Andal-Boatwright Delta Protection Act of 1992, Delta Protection Commission Land 17 Use and Resource Management Plan for the Primary Zone of the Delta, Delta Plan, Brannan Island and 18 19 Franks Tract State Recreation Areas General Plan). In addition, with the exception of San Joaquin County, the alternative may be incompatible with county general plan policies that protect 20

- 21 recreation resources in the study area.
- *CEQA Conclusion*: The incompatibilities identified in the analysis indicate the potential for a
   physical consequence to the environment. The physical effects are discussed in impacts REC-1
   through REC-11, above and no additional CEQA conclusion is required related to the compatibility of
   the alternative with relevant plans and polices.

# 2615.3.3.8Alternative 3—Dual Conveyance with Pipeline/Tunnel and27Intakes 1 and 2 (6,000 cfs; Operational Scenario A)

- For the purposes of assessment of effects on recreation, Alternative 3 is the same as Alternative 1A, with the following exceptions.
- Alternative 3 includes Intakes 1 and 2 only.
- Alternative 3 has a different operations scenario (6,000 cfs).

Table 15-11 lists the recreation sites and areas that may be affected by Alternative 3, except that sites or areas affected by Intakes 3, 4, or 5, would not be affected under this alternative (Clarksburg Fishing Access) (Mapbook Figure 15-1). Specific effects on recreation areas or sites are discussed under Alternative 1A.

# Impact REC-1: Permanent Displacement of Existing Well-Established Public Use or Private Commercial Recreation Facility Available for Public Access as a Result of the Location of Proposed Water Conveyance Facilities

- 39 **NEPA Effects:** Effects on recreation as a result of the post-construction location of water conveyance
- 40 facilities associated with Alternative 3 would be the same as those described under Alternative 1A,
- 41 Impact REC-1, although, there would be only two intake locations under Alternative 3. The proposed

- 1 location of the intake facilities, tunnels, and associated water conveyance facilities would not lie
- 2 within the designated boundaries of an existing public use recreation site, including parks, marinas,
- 3 or other designated areas. Therefore, there would be no adverse effects. Effects on recreation
- 4 related to construction of the water conveyance facilities are discussed below in Impact REC-2. Also
- 5 see Chapter 17, *Aesthetics and Visual Resources*, Section 17.3.3.8, and Chapter 23, *Noise*, Section
- 6 23.4.3.8, for additional discussion of these topics.
- *CEQA Conclusion*: The alternative would not locate alternative facilities that would result in the
   permanent displacement of any well-established public use or private commercial recreation facility
   available for public access. Therefore, impacts are considered less than significant. No mitigation is
   required.

# Impact REC-2: Result in Long-Term Reduction of Recreation Opportunities and Experiences as a Result of Constructing the Proposed Water Conveyance Facilities

- 13 **NEPA Effects:** Effects related to temporary disruption of recreation opportunities or experiences
- 14 under Alternative 3 would be similar to those described for Alternative 1A; however, only two
- 15 intake locations would be constructed under Alternative 3 (Intakes 1 and 2). Effects associated with
- Alternative 3 construction of physical components would be anticipated to be less severe relative to
- Alternative 1A for the Clarksburg Fishing Access and Stone Lakes NWR because Intakes 3, 4, and 5
   would not be constructed. Construction of Alternative 3 intakes and water conveyance facilities
- would not be constructed, construction of internative 5 intakes and water conveyance facilities would result in temporary effects related to disruption of recreational opportunities and
- experiences at five recreation sites in the study area during construction. Indirect effects on
   recreation experiences may occur as a result of impaired access, construction noise, or negative
- 21 recreation experiences may occur as a result of impa
  22 visual effects associated with construction.

#### 23 Other Recreation Opportunities

#### 24 On-Water Recreation

Cliff's Marina is upstream of Intake 1 construction area and Clarksburg Marina falls between the 25 construction impact area for Intake 1 and 2. Similarly, Lazy M Marina and Rivers End Marina & Boat 26 27 Storage sites are not within the construction impact area for the Byron Tract Forebay and related 28 facilities near Clifton Court Forebay. Although these facilities and other marinas or fishing sites fall 29 outside of the impact area for noise, the overall recreation experience upstream or downstream of these sites may fall within the noise impact area and could experience diminished recreation 30 opportunities because of the elevated noise levels as well as visual setting disruptions over the 31 32 course of intake installation. Overall, construction activities associated with the proposed water conveyance facilities would range from 1 year to up to 5 years depending on the site. Work would 33 occur Monday through Friday for up to 24 hours per day. In-river construction would be further 34 35 limited primarily to June 1 through October 31 each year. Although dewatering would take place 7 days a week for 24 hours per day, it would not result in adverse noise effects. Weekday construction 36 37 would reduce the amount of fish and other wildlife in recreation areas in the vicinity of the intakes, resulting in decreased recreation opportunities related to wildlife and fish, causing recreationists to 38 experience a changed recreation setting. 39

#### 40 Campgrounds

Nighttime construction activities would require the use of bright lights that would negatively affect
 nighttime views of and from the work area. This would affect any overnight camping at the

- 1 recreation sites and areas discussed above, although day use areas that close at sunset would not be
- 2 adversely affected. Mitigation Measures AES-4a, AES-4b, and AES-4c would be available to reduce
- 3 the effects of nighttime construction lighting. As discussed in Chapter 23, *Noise*, Section 23.4.3.8,
- 4 another nighttime effect on recreation would be construction noise levels that could adversely affect
- 5 camping or other nighttime recreation uses within up to 2,800 feet of construction areas. Nighttime
- 6 construction could be infrequent and intermittent, but would adversely affect camping sites.
- 7 Nighttime construction would not occur on weekends or holidays. Mitigation Measures NOI-1a and
- 8 NOI-1b would be available to address these effects.

#### 9 Summary

- 10 Overall, construction may occur year-round and last from 1 to 5 years at individual construction
- sites near recreation sites or area, and in-river construction activities primarily would be limited to
- 12 June 1 through October 31 each year. Also see Chapter 12, *Terrestrial Biological Resources*, Section
- 13 12.3.3.8, Chapter 17, *Aesthetics and Visual Resources*, Section 17.3.3.8, Chapter 19, *Transportation*,
- 14 Section 19.3.3.8, and Chapter 23, *Noise*, Section 23.4.3.8, for additional detail related to
- 15 waterfowl/wildlife, aesthetics/visual resources, transportation, and noise, respectively. Please refer
- 16 to Alternative 1A, Impact REC-2 for detailed discussions of the potential effects at specific recreation
- 17 sites or areas within the construction impact area.
- As discussed in Chapter 12, Terrestrial Biological Resources, Section 12.3.3.2, construction could 18 19 have an adverse effect on waterfowl if they were present in or adjacent to work areas and could 20 result in destruction of nests or disturbance of nesting and foraging behaviors. These effects could indirectly affect recreational wildlife viewing and hunting in the study area; however, mitigation 21 22 measures, environmental commitments, and conservation measures would provide several benefits 23 to waterfowl habitat, which would result in increased recreational opportunities. Mitigation 24 Measure BIO-75, Conduct preconstruction nesting bird surveys and avoid disturbance of nesting birds, would be available to address these effects. In addition, in areas near greater sandhill crane habitat, 25 26 construction-related disturbances (noise and visual), installation of transmission lines, or habitat 27 degradation associated with accidental spills, runoff and sedimentation, and dust could have 28 adverse effects on sandhill cranes and related recreational viewing opportunities. These effects on 29 sandhill crane would be minimized with BDCP AMM20 (Greater Sandhill Crane) and BDCP AMM31 (Noise Abatement). These measures, designed to avoid and minimize effects on greater sandhill 30 crane, would be implemented by the BDCP proponents where determined necessary for all covered 31 32 activities throughout the permit term. These and other BDCP AMMs are detailed in BDCP Appendix 33 3.C, Avoidance and Minimization Measures. Also, as discussed in Appendix 3B, Environmental *Commitments*, DWR would implement an environmental commitment that would dispose of and 34 reuse spoils, reusable tunnel material, and dredged material. Materials could be reused for purposes 35 such as flood protection, habitat restoration, subsidence reversal. In addition, over the longer term 36 37 of the action alternatives, implementation of CM3 and CM11 will result in protection and enhancement of 8,100 acres of managed wetlands (see BDCP Chapter 3, Section 3.4, Conservation 38 39 Measures, Goal MWNC1, Objective MWNC1.1) that will provide suitable habitat conditions for covered species and native biodiversity, including benefiting migratory waterfowl. CM3 will also 40 protect cultivated lands, which will benefit sandhill crane and other species. Implementation of 41 42 CM11 will provide beneficial effects on recreation opportunities by allowing recreation to occur on approximately 61,000 acres of lands in the BDCP reserve system, consisting of grassland, vernal 43 pool complex, riparian, managed wetland, and aquatic natural community types (see BDCP Chapter 44 45 4, Section 4.2.3.9.2 *Recreation*). The reserve system would comprise more than 170 miles of trail (25 46 of which would be new), 4 picnic areas, 15 new trailhead facilities and one updated boating facility,

- as well as a new boat launch facility within the footprint of the North Delta diversion facilities.
- Permitted activities will include hiking, wildlife viewing, docent-led wildlife and botanical tours,
   bicycling, equestrian use, hunting, fishing, and boating.
- 4 Chapter 17, Aesthetics and Visual Resources, Section 17.3.3.8, identifies a number of mitigation 5 measures that would be available to address construction-related visual effects on sensitive 6 receptors from vegetation removal for transmission lines and access routes (AES-1a), provision of 7 visual barriers between construction work areas and sensitive receptors (AES-1b), and locating 8 concrete batch plants and fuel stations away from sensitive resources and receptors (AES-1f). In 9 addition, the chapter identifies measures to address longer term visual effects associated with changes to the landscape/visual setting from construction and the presence of new water 10 conveyance features. These include developing and implementing a spoil/borrow and RTM area 11 12 management plan (AES-1c), restoring barge loading facility sites once they are decommissioned (AES-1d). applying aesthetic design treatments to all structures to the extent feasible (AES-1e), 13 14 restoring concrete batch plants and fuel stations upon removal of facilities (AES-1f), and implementing best management practices to implement a project landscaping plan (AES-1g). DWR 15 would also make a commitment to enhance the visual character of the area by creating new wildlife 16 viewing sites and enhancing interest in the construction site by constructing viewing areas and 17 displaying information about the project, which may attract people who may use the recreation 18 19 facilities to the construction site as part of the visit.
- To further compensate for the loss of access as a result of constructing the river intakes, the BDCP 20 21 proponents will work with the California Department of Parks and Recreation to help insure the 22 elements of CM1 would not conflict with the elements proposed in DPR's Recreation Proposal for the Sacramento-San Joaquin Delta and Suisun Marsh (California Department of Parks and 23 24 Recreation 2011d) that would enhance bicycle and foot access to the Delta. This would include the 25 helping to fund or construct elements of the American Discovery Trail and the potential conversion of the abandoned Southern Pacific Railroad rail line that formerly connected Sacramento to Walnut 26 Grove. The BDCP project proponents will ensure that the constructed elements of CM1 would not 27 28 result in physical barriers to implementing the Delta recreation access elements outlined in the DPR 29 proposal. The BDCP project proponents will also work with DPR to determine if some of the 30 constructed elements of CM1 could incorporate elements of the DPR's proposal.
- 31 As described in Chapter 19, Transportation, Section 19.3.3.2, Mitigation Measure TRANS-1a would involve preparation of site-specific construction traffic management plans that would address 32 33 potential public access routes and provide construction information notification to local residents 34 and recreation areas/businesses. Additionally, DWR would provide and publicize alternative modes of access to affected recreation areas as an environmental commitment. Where construction 35 impedes access around or near existing recreation areas (e.g., Clifton Court forebay), the project 36 proponents would provide clear pedestrian, bicycle, and vehicular routes around or across 37 38 construction sites. These would be designed to be safe, pleasant and would integrate with opportunities to view the construction site as an additional area of interest. These physical facilities 39 would be combined with public information, including sidewalk wayfinding information that would 40 clearly indicate present and future opportunities for access. Mitigation Measure TRANS-1b would 41 limit construction hours or activities and prohibit construction vehicle trips on congested roadway 42 43 segments and Mitigation Measure TRANS-1c would implement measures to enhance capacity of congested roadway segments. 44

Chapter 23, *Noise*, Section 23.4.3.8, discusses that construction noise effects could be addressed
 through mitigation measures that call for use of noise-reducing construction practices (NOI-1a) and
 implementation of a complaint/response tracking program (NOI-1b), and an environmental

- 4 commitment requiring a noise abatement plan (Appendix 3B, *Environmental Commitments*). In
- 5 addition, specific noise-generating activities near recreation areas would be scheduled to the extent
- 6 possible so as to avoid effects on passive recreation activities such as walking, picnicking, and
- 7 viewing the aesthetic amenities of the area.

8 In addition to these mitigation measures and environmental commitments, Mitigation Measure REC-

- 2 would ensure continued access to existing recreation experiences. The Delta offers many
   alternative recreational opportunities for water-based, water-enhanced, and land-based recreation,
- all of which would continue to be available for recreationists. However, due to the length of time that construction would occur and the dispersed effects across the Delta, the direct and indirect effects related to temporary disruption of existing recreational activities at facilities within the impact area would be adverse.
- 15 **CEQA Conclusion:** Construction of Alternative 3 intakes and related water conveyance facilities would result in temporary short-term (i.e., lasting 2 years or less) and long-term (i.e., lasting over 2 16 years) impacts on well-established recreational opportunities and experiences in the study area 17 18 because of access, noise, and visual setting disruptions that could result in loss of public use. These impacts would be temporary, but may occur year-round. Mitigation measures, environmental 19 commitments, and AMMs would reduce these construction-related impacts by implementing 20 21 measures to protect or compensate for effects on wildlife habitat and species; minimize the extent of 22 changes to the visual setting, including nighttime light sources; manage construction-related traffic; and implement noise reduction and complaint tracking measures. However, the level of impact 23 24 would not be reduced to less than significant because even though mitigation measures and 25 environmental commitments would reduce the impacts on wildlife, visual setting, transportation, 26 and noise conditions that could detract from the recreation experience, due to the dispersed effects on the recreation experience across the Delta, it is not certain the mitigation would reduce the level 27 28 of these impacts to less than significant in all instances such that there would be no reduction of 29 recreational opportunities or experiences over the entire study area. Therefore, these impacts are 30 considered significant and unavoidable. However, the impacts related to construction of the intakes would be less than significant. 31
- 32 Mitigation Measure REC-2: Provide Alternative Bank Fishing Access Sites
- Please refer to Mitigation Measure REC-2 under Impact REC-2 in the discussion of Alternative
   1A.

# 35Mitigation Measure BIO-75: Conduct Preconstruction Nesting Bird Surveys and Avoid36Disturbance of Nesting Birds

Please refer to Mitigation Measure BIO-75 in Chapter 12, *Terrestrial Biological Resources*,
Alternative 1A, Impact BIO-75.

1 2 3	Mitigation Measure AES-1a: Locate New Transmission Lines and Access Routes to Minimize the Removal of Trees and Shrubs and Pruning Needed to Accommodate New Transmission Lines and Underground Transmission Lines Where Feasible
4 5	Please refer to Mitigation Measure AES-1a in Chapter 17, <i>Aesthetics and Visual Resources</i> , Alternative 1A, Impact AES-1.
6 7	Mitigation Measure AES-1b: Install Visual Barriers between Construction Work Areas and Sensitive Receptors
8 9	Please refer to Mitigation Measure AES-1b in Chapter 17, <i>Aesthetics and Visual Resources</i> , Alternative 1A, Impact AES-1.
10 11	Mitigation Measure AES-1c: Develop and Implement a Spoil/Borrow and Reusable Tunnel Material Area Management Plan
12 13	Please refer to Mitigation Measure AES-1c in Chapter 17, <i>Aesthetics and Visual Resources</i> , Alternative 1A, Impact AES-1.
14	Mitigation Measure AES-1d: Restore Barge Unloading Facility Sites Once Decommissioned
15 16	Please refer to Mitigation Measure AES-1d in Chapter 17, <i>Aesthetics and Visual Resources</i> , Alternative 1A, Impact AES-1.
17 18	Mitigation Measure AES-1e: Apply Aesthetic Design Treatments to All Structures to the Extent Feasible
19 20	Please refer to Mitigation Measure AES-1e in Chapter 17, <i>Aesthetics and Visual Resources,</i> Alternative 1A, Impact AES-1.
21 22	Mitigation Measure AES-1f: Locate Concrete Batch Plants and Fuel Stations Away from Sensitive Visual Resources and Receptors and Restore Sites upon Removal of Facilities
23 24	Please refer to Mitigation Measure AES-1f in Chapter 17, <i>Aesthetics and Visual Resources,</i> Alternative 1A, Impact AES-1.
25 26	Mitigation Measure AES-1g: Implement Best Management Practices to Implement Project Landscaping Plan
27 28	Please refer to Mitigation Measure AES-1g in Chapter 17, <i>Aesthetics and Visual Resources</i> , Alternative 1A, Impact AES-1.
29 30	Mitigation Measure AES-4a: Limit Construction to Daylight Hours within 0.25 Mile of Residents
31 32	Please refer to Mitigation Measure AES-4a in Chapter 17, <i>Aesthetics and Visual Resources</i> , Alternative 1A, Impact AES-4.

1	Mitigation Measure AES-4b: Minimize Fugitive Light from Portable Sources Used for
2	Construction
3 4	Please refer to Mitigation Measure AES-4b in Chapter 17, <i>Aesthetics and Visual Resources</i> , Alternative 1A, Impact AES-4.
5	Mitigation Measure AES-4c: Install Visual Barriers along Access Routes, Where Necessary,
6	to Prevent Light Spill from Truck Headlights toward Residences
7 8	Please refer to Mitigation Measure AES-4c in Chapter 17, <i>Aesthetics and Visual Resources,</i> Alternative 1A, Impact AES-4.
9	Mitigation Measure TRANS-1a: Implement Site-Specific Construction Traffic Management
10	Plan
11 12	Please refer to Mitigation Measure TRANS-1a in Chapter 19, <i>Transportation</i> , Alternative 1A, Impact TRANS-1.
13	Mitigation Measure TRANS-1b: Limit Hours or Amount of Construction Activity on
14	Congested Roadway Segments
15 16	Please refer to Mitigation Measure TRANS-1b in Chapter 19, <i>Transportation</i> , Alternative 1A, Impact TRANS-1.
17	Mitigation Measure TRANS-1c: Make Good Faith Efforts to Enter into Mitigation
18	Agreements to Enhance Capacity of Congested Roadway Segments
19 20	Please refer to Mitigation Measure TRANS-1c in Chapter 19, <i>Transportation</i> , Alternative 1A, Impact TRANS-1.
21	Mitigation Measure NOI-1a: Employ Noise-Reducing Construction Practices during
22	Construction
23	Please refer to Mitigation Measure NOI-1a in Chapter 23, Noise, Alternative 1A, Impact NOI-1.
24	Mitigation Measure NOI-1b: Prior to Construction, Initiate a Complaint/Response
25	Tracking Program
26	Please refer to Mitigation Measure NOI-1b in Chapter 23, Noise, Alternative 1A, Impact NOI-1.
27	Impact REC-3: Result in Long-Term Reduction of Recreational Navigation Opportunities as a
28	Result of Constructing the Proposed Water Conveyance Facilities
29 30 31 32 33 34	<b>NEPA Effects:</b> Changes to boat passage and navigation on the Sacramento River and other waterways in the study area, including direct effects on boat passage related to the creation of obstructions and associated boat traffic delays, would be similar to those described for Alternative 1A; however, only two intake locations would be constructed under Alternative 3 (Intakes 1 and 2). While effects associated with this alternative would therefore be anticipated to be less severe than those from Alternative 1A, substantial conflicts with navigation would remain from the temporary

35 barge facilities.

- 1 Direct effects on boat passage and navigation on the Sacramento River would result from
- 2 construction of the intakes. Effects could include reduced access and delays to boat passage and
- 3 navigation related to the narrower available river width and temporary speed zones. However, boat
- 4 passage volume along the corridor of the Sacramento River where intakes are proposed is low.
- 5 Water-based recreational activities such as waterskiing, wakeboarding, or tubing are also low. In
- addition, there would be sufficient width in the channel to allow boat passage, with minor delays
   related to construction speed zones. These effects would be long-term, lasting approximately 5 years
- and would be considered adverse because of the reduced recreation opportunity and experiences
- 9 expected to exist near construction activity.
- Construction of temporary barge unloading facilities would result in adverse effects on boat passage 10 and navigation on the Sacramento River and other waterways in the study area, including the 11 12 creation of obstructions to boat passage and associated boat traffic delays and temporary partial 13 channel closures that could impede boat movement and eliminate recreational opportunities. In waterways where waterskiing, wakeboarding, and tubing occur, recreation opportunities in the 14 vicinity of the barge unloading facilities would be eliminated during construction. Mitigation 15 Measure TRANS-1a would be available to reduce effects to marine navigation by development and 16 17 implementation of site-specific construction traffic management plans, including specific measures related to management of barges and stipulations to notify the commercial and leisure boating 18 19 communities of proposed construction and barge operations in the waterways. Additionally, BDCP proponents would contribute funds for the construction of new recreation opportunities as well as 20 for the protection of existing recreation opportunities as outlined in Recommendation DP R11 of the 21 22 Delta Plan. BDCP proponents would also assist in funding the expansion of state recreation areas in 23 the Delta as described in Recommendation DP R13 of the Delta Plan. Potential uses of these funds 24 could be for the reopening of Brannan Island State Recreation Area, completion of Delta Meadows-25 Locke Boarding House and potential addition of new State parks at Barker Slough, Elkhorn Basin, the Wright-Elmwood Tract, and south Delta. The funds will be transferred prior to, or concurrent 26 27 with, commencement of construction of the BDCP. This commitment serves to compensate for the loss of recreational opportunities within the project area by providing a recreational opportunity 28 29 downstream/upstream in the same area for the same regional recreational users. These 30 commitments are further described in Appendix 3B, Environmental Commitments.
- 31 Invasive aquatic vegetation can limit access to boats and reduce swimming areas. CM13 (Invasive 32 Aquatic Vegetation Control) provides for the control of egeria, water hyacinth, and other IAV throughout the Plan Area. However, the BDCP proponents would also commit to partner with 33 34 existing programs operating in the Delta (including DBW, U.S. Department of Agriculture-35 Agriculture Research Service, University of California Cooperative Extension Weed Research and 36 Information Center, California Department of Food and Agriculture, local Weed Management Areas, 37 Resource Conservation Districts, and the California Invasive Plant Council) to perform risk 38 assessment and subsequent prioritization of treatment areas to strategically and effectively reduce 39 expansion of the multiple species of IAV in the Delta. This risk assessment would dictate where initial control efforts would occur to maximize the effectiveness of the conservation measure. The 40 41 funds will be transferred prior to, or concurrent with, commencement of construction of the BDCP. Enhanced ability to control these invasive vegetation would lead to increased recreation 42 43 opportunities which would compensate for the loss of recreational opportunities within the project area by providing a recreational opportunity downstream/upstream in the same area for the same 44 regional recreational users. This commitment is described in Appendix 3B, Environmental 45 Commitments. 46

1 CM13 (*Invasive Aquatic Vegetation Control*) and the environmental commitments would create and 2 rehabilitate alternative recreation opportunities for those eliminated during construction. BDCP 3 proponents would also ensure through various outreach methods that recreationists were aware of 4 nearby recreation opportunities for similar water sports (e.g., Victoria Canal, Empire Cut or Bishop 5 Cut). Nonetheless, these effects would be long-term, lasting approximately 5 years and would be 6 considered adverse because of the reduced recreation opportunity and experiences expected to 7 exist near construction activity.

8 **CEQA Conclusion:** Impacts on boat passage and navigation in the study area would result from the 9 construction of the intakes and temporary barge unloading facilities. Impacts would last approximately 5 years and include obstruction and delays to boat passage and navigation as a result 10 of channel obstructions in addition to compliance with temporary speed zones. Temporary channel 11 12 closures could impede boat movement and eliminate recreational opportunities. In waterways where waterskiing, wakeboarding, and tubing occur, recreation opportunities would be eliminated 13 during construction. Mitigation Measure TRANS-1a would reduce impacts on marine navigation by 14 development and implementation of site-specific construction traffic management plans, including 15 specific measures related to management of barges and stipulations to notify the commercial and 16 17 leisure boating communities of proposed barge operations in the waterways. While the environmental commitments would reduce impacts on water-based recreation (water-skiing, 18 19 wakeboarding, tubing) in these areas by creating alternative recreation opportunities for those eliminated during construction, these impacts would be long-term and therefore considered 20 significant and unavoidable. 21

- Mitigation Measure TRANS-1a: Implement Site-Specific Construction Traffic Management
   Plan
- Please refer to Mitigation Measure TRANS-1a in Chapter 19, *Transportation*, Alternative 1A,
   Impact TRANS-1.

## Impact REC-4: Result in Long-Term Reduction of Recreational Fishing Opportunities as a Result of Constructing the Proposed Water Conveyance Facilities

*NEPA Effects:* Effects on recreational fishing under Alternative 3 would be similar to those described
 under Alternative 1A, Impact REC-4. However, only two intake locations (Intakes 1 and 2) would be
 constructed under Alternative 3, so effects associated with construction of physical components
 would be anticipated to be less severe.

32 As discussed in Chapter 11, Fish and Aquatic Resources, Section 11.3.4.8, Sacramento River and Delta region fish populations would not be affected by changes to localized water quality conditions, 33 underwater noise, fish stranding or other physical disturbances, or reduced habitat areas such that 34 35 recreational fishing opportunities would be substantially reduced during construction. BDCP environmental commitments to prevent water quality effects include environmental training; 36 37 implementation of stormwater pollution prevention plans, erosion and sediment control plans, hazardous materials management plans, and spill prevention, containment, and countermeasure 38 plans; disposal of spoils, RTM, and dredged material; and a barge operations plan (Appendix 3B, 39 40 *Environmental Commitments*). Under this commitment, RTM would be removed from RTM storage areas (which represent a substantial portion of the permanent impact areas) and reused, as 41 42 appropriate, as bulking material for levee maintenance, as fill material for habitat restoration projects, or other beneficial means of reuse identified for the material. Mitigation Measures AQUA-43

1 a and AQUA-1b would be available to avoid and minimize adverse effects on sport fish populations
 2 from impact pile driving. Although fish populations likely would not be affected to the degree that
 3 fishing opportunities would be substantially reduced, construction conditions would introduce
 4 noise and visual disturbances that would affect the recreation experience for anglers.

5 Although construction noise would be temporary, and primarily be limited to Monday through 6 Friday, it would be ongoing for up to 24 hours per day and for up to 5 years near individual work sites. Visual setting disruptions could distract from the recreation experience including on 7 8 weekends. However, Mitigation Measures NOI-1a and NOI-1b would address construction noise 9 effects. Additionally, specific noise-generating activities near recreation areas would be scheduled to the extent possible so as to avoid effects on passive recreation activities on-shore fishing. Mitigation 10 11 measures would also be available to address construction-related visual effects on sensitive 12 receptors from vegetation removal for transmission lines and access routes (AES-1a), provision of 13 visual barriers between construction work areas and sensitive receptors (AES-1b), and locating 14 concrete batch plants and fuel stations away from sensitive resources and receptors (AES-1f). In addition, the chapter identifies measures to address longer term visual effects associated with 15 changes to the landscape/visual setting from construction and the presence of new water 16 17 conveyance features. These include developing and implementing a spoil/borrow and RTM area management plan (AES-1c), restoring barge loading facility sites once they are decommissioned 18 19 (AES-1d), applying aesthetic design treatments to all structures to the extent feasible (AES-1e), restoring concrete batch plants and fuel stations upon removal of facilities (AES-1f), and 20 21 implementing best management practices to implement a project landscaping plan (AES-1g). 22 Overall, construction of the proposed water conveyance facilities would not degrade the fishing 23 experience for boat and on-shore fishing locations. Additionally, anglers could move to other locations along the Sacramento River and throughout the Delta region and REC-2 would provide 24 25 anglers with alternative bank fishing access sites further removed from areas affected by construction. This effect would not be adverse. 26

**CEOA Conclusion:** The potential impact on covered and non-covered sport fish species from 27 28 construction activities would be considered less than significant because the BDCP would include 29 environmental commitments to prevent water quality effects include environmental training; 30 implementation of stormwater pollution prevention plans, erosion and sediment control plans, hazardous materials management plans, and spill prevention, containment, and countermeasure 31 32 plans; disposal of spoils, RTM, and dredged material; and a barge operations plan (Appendix 3B, 33 Environmental Commitments) and Mitigation Measures AQUA-1a and AQUA-1b to avoid and 34 minimize adverse effects on sport fish populations from impact pile driving. Mitigation Measure 35 REC-2 would ensure continued access for bank fishing at established sport fishing locations such that there would be no long-term reduction of local fishing opportunities and experiences. This 36 37 impact would be less than significant.

#### 38 Mitigation Measure REC-2: Provide Alternative Bank Fishing Access Sites

Please refer to Mitigation Measure REC-2 under Impact REC-2 in the discussion of Alternative
1A.

1 2	Mitigation Measure AQUA-1a: Minimize the Use of Impact Pile Driving to Address Effects of Pile Driving and Other Construction-Related Underwater Noise
3 4	Please refer to Mitigation Measure AQUA-1a in Chapter 11, <i>Fish and Aquatic Resources</i> , Alternative 1A, Impact AQUA-1.
5 6	Mitigation Measure AQUA-1b: Use an Attenuation Device to Reduce Effects of Pile Driving and Other Construction-Related Underwater Noise
7 8	Please refer to Mitigation Measure AQUA-1b in Chapter 11, <i>Fish and Aquatic Resources</i> , Alternative 1A, Impact AQUA-1.
9 10	Mitigation Measure NOI-1a: Employ Noise-Reducing Construction Practices during Construction
11	Please refer to Mitigation Measure NOI-1a in Chapter 23, Noise, Alternative 1A, Impact NOI-1.
12 13	Mitigation Measure NOI-1b: Prior to Construction, Initiate a Complaint/Response Tracking Program
14	Please refer to Mitigation Measure NOI-1b in Chapter 23, Noise, Alternative 1A, Impact NOI-1.
15 16 17	Mitigation Measure AES-1a: Locate New Transmission Lines and Access Routes to Minimize the Removal of Trees and Shrubs and Pruning Needed to Accommodate New Transmission Lines and Underground Transmission Lines Where Feasible
18 19	Please refer to Mitigation Measure AES-1a in Chapter 17, <i>Aesthetics and Visual Resources,</i> Alternative 1A, Impact AES-1.
20 21	Mitigation Measure AES-1b: Install Visual Barriers between Construction Work Areas and Sensitive Receptors
22 23	Please refer to Mitigation Measure AES-1b in Chapter 17, <i>Aesthetics and Visual Resources,</i> Alternative 1A, Impact AES-1.
24 25	Mitigation Measure AES-1c: Develop and Implement a Spoil/Borrow and Reusable Tunnel Material Area Management Plan
26 27	Please refer to Mitigation Measure AES-1c in Chapter 17, <i>Aesthetics and Visual Resources,</i> Alternative 1A, Impact AES-1.
28	Mitigation Measure AES-1d: Restore Barge Unloading Facility Sites Once Decommissioned
29 30	Please refer to Mitigation Measure AES-1d in Chapter 17, <i>Aesthetics and Visual Resources,</i> Alternative 1A, Impact AES-1.
31 32	Mitigation Measure AES-1e: Apply Aesthetic Design Treatments to All Structures to the Extent Feasible
33 34	Please refer to Mitigation Measure AES-1e in Chapter 17, <i>Aesthetics and Visual Resources,</i> Alternative 1A, Impact AES-1.

3 Please refer to Mitigation Measure AES-1f in Chapter 17, Aesthetics and Visual Resources, 4 Alternative 1A, Impact AES-1. 5 Mitigation Measure AES-1g: Implement Best Management Practices to Implement Project Landscaping Plan 6 7 Please refer to Mitigation Measure AES-1g in Chapter 17, Aesthetics and Visual Resources, 8 Alternative 1A, Impact AES-1. 9 Impact REC-5: Result in Long-Term Reduction of Recreational Fishing Opportunities as a 10 **Result of the Operation of the Proposed Water Conveyance Facilities** 11 **NEPA Effects:** Operation of Alternative 3 may result in changes in entrainment, spawning, rearing and migration. However, in general, effects on (non-covered) fish species that are popular for 12 recreational fishing as a result of these changes are not of a nature/level that will adversely affect 13 recreational fishing. While there are some significant impacts to specific non-covered species, as 14 discussed in Chapter 11, Fish and Aquatic Resources, Section 11.3.4.8, they are typically limited to 15 16 specific rivers and not the population of that species as a whole. The effect is not adverse because it 17 would not result in a substantial long-term reduction in recreational fishing opportunities **CEQA** Conclusion: The potential impact on covered and non-covered sport fish species from 18 19 operation of Alternative 3 would be considered less than significant because any impacts to fish and, 20 as a result, impacts to recreational fishing, are anticipated to be isolated to certain areas and would not impact the species population of any popular sportfishing species overall. 21

Mitigation Measure AES-1f: Locate Concrete Batch Plants and Fuel Stations Away from

Sensitive Visual Resources and Receptors and Restore Sites upon Removal of Facilities

# Impact REC-6: Cause a Change in Reservoir or Lake Elevations Resulting in Substantial Reductions in Water-Based Recreation Opportunities and Experiences at North- and South of-Delta Reservoirs

- NEPA Effects: Operation of Alternative 3 would result in changes in the frequency with which the
   end of September reservoir levels at study area reservoirs fall below levels identified as important
   water-dependent recreation thresholds relative to Existing Conditions (CEQA baseline) and the No
   Action Alternative (2060) (alternative operations contribution [impact] comparison) (Table 15-12a
   and Table 15-12b). These changes are discussed below. Also see Chapter 3, Description of
   Alternatives, Section 3.6.4.2, for detailed information on the operational scenarios, and Appendix 5A,
- 31 *Modeling Methodology*, for an explanation of the CALSIM II model and assumptions.

#### 32 Existing Conditions (CEQA Baseline) Compared to Alternative 3 (LLT-2060)

33 As shown in Table 15-12a and Table 15-12b, under Alternative 3 there would be from 1 to 20 34 additional years of the recreation thresholds being exceeded at the reservoirs relative to the existing 35 condition. These represent a greater than 10% increased exceedance of the reservoir thresholds at Trinity Lake, Shasta Lake, Folsom Lake, and San Luis Reservoir. However, as discussed under 36 Section 15.3.1, Methods for Analysis, these changes in SWP/CVP reservoir elevations are caused by 37 38 sea level rise, climate change, and operation of the alternative. It is not possible to specifically define 39 the exact extent of the changes due to implementation of the action alternative using these model simulation results. Thus, the precise contributions of sea level rise and climate change to the total 40

1 2

- 1 differences between Existing Conditions and Alternative 3 cannot be isolated in this comparison.
- 2 Please refer to the comparison of the No Action Alternative (2060) to Alternative 3 (2060) for a
- 3 discussion of the potential effects on end-of-September reservoir and lake elevations attributable to
- 4 operation of Alternative 3.

#### 5 No Action Alternative (2060) Compared to Alternative 3 (2060)

6 The comparison of Alternative 3 (2060) to the No Action Alternative (2060) condition most closely 7 represents changes in reservoir elevations that may occur as a result of operation of the alternative 8 because both conditions include sea level rise and climate change (see Appendix 5A, *Modeling* 

9 *Methodology*).

10 In comparisons of Alternative 3 (2060) operations to No Action Alternative (2060), the CALSIM II 11 modeling results indicate that reservoir levels under Alternative 3 operations, with the exception of San Luis Reservoir, would fall below the individual reservoir thresholds less frequently than under 12 13 No Action Alternative (2060) (Table 15-12a and Table 15-12b). These changes in reservoir 14 elevations would not be adverse at Trinity Lake, Shasta Lake, Oroville Reservoir, Folsom Lake, and New Melones Lake and would be considered beneficial effects of Alternative 3 operations. Operation 15 of Alternative 3 would not adversely affect water-dependent or water-enhanced recreation at these 16 17 reservoirs. Overall, these conditions represent improved recreation conditions under operation of Alternative 3 because there would be fewer years in which end-of-September reservoir levels would 18 fall below the recreation thresholds thus indicating better boating opportunities, when compared to 19 No Action Alternative (2060) conditions. 20

21 The modeling for San Luis Reservoir indicates there could be up to 8 additional years relative to the 22 No Action Alternative (2060) condition for which the reservoir level would fall below the reservoir 23 boating threshold for the Dinosaur Point boat launch. This is a less than 10% change and would not result in a substantial reduction in recreation opportunities or experiences. In addition, at the Basalt 24 25 boat launch, which is accessible to elevation 340 feet, operations under Alternative 3 (2060) would result in one less year for which reservoir elevations would fall below the recreation threshold 26 relative to the No Action Alternative (2060) condition. This is considered a beneficial effect on 27 28 recreation opportunities. Shoreline fishing would still be possible, and other recreation activities at 29 the reservoir—picnicking, biking, hiking, and fishing—would be available. These changes would not 30 be adverse.

**CEQA** Conclusion: This impact on water-dependent and water-enhanced recreation opportunities at 31 north- and south-of-Delta reservoirs would be less than significant because, with the exception of 32 33 San Luis Reservoir, the CALSIM II modeling results indicate that reservoir levels attributable to Alternative 3 (2060) operations would fall below the individual reservoir thresholds less frequently 34 than under No Action Alternative (2060). These changes in reservoir and lake elevations would 35 result in a less-than-significant impact on recreation opportunities and experiences at Trinity Lake, 36 37 Shasta Lake, Lake Oroville, Folsom Lake, and New Melones Lake. Because there would be fewer 38 years in which the reservoir or lake levels fall below the recreation threshold relative to No Action Alternative (2060) conditions, these impacts would be considered beneficial impacts on recreation 39 40 opportunities and experiences. Operation of Alternative 3 would not substantially affect water-41 dependent or water-enhanced recreation at these reservoirs. At San Luis Reservoir, the modeling indicates that under Alternative 3 (2060) operations relative to the No Action Alternative (2060), 42 43 reservoir levels could exceed the recreation threshold up to 8 additional years at the Dinosaur Point boat launch, while access to the Basalt boat launch would not substantially change (one less year). 44

- 1 These are less than 10% changes and would not result in a substantial reduction in recreation
- 2 opportunities or experiences at this reservoir. Overall, these conditions represent improved
- 3 recreation conditions under operation of Alternative 3 because there would be fewer years in which
- end-of-September reservoir levels would fall below the recreation thresholds thus indicating better
   boating opportunities, when compared to No Action Alternative (2060) conditions. No mitigation is
- 6 required.

# Impact REC-7: Result in Long-Term Reduction in Water-Based Recreation Opportunities as a Result of Maintenance of the Proposed Water Conveyance Facilities

- 9 **NEPA Effects:** Effects related to changes to boat passage and navigation as a result of maintenance of intake facilities under Alternative 3 would be similar to those described for Alternative 1A; however, 10 maintenance activities would only be necessary for two intake facilities under this alternative. 11 Maintenance would result in periodic temporary but not substantial effects on boat passage and 12 water-based recreational activities. Any effects would be short-term (less than 2 years) and 13 14 intermittent. Other facility maintenance activities would occur on land and would not affect boat 15 passage and navigation. Implementation of the environmental commitment to provide notification of construction and maintenance activities in waterways (Appendix 3B, Environmental 16 *Commitments*) would reduce these effects. These effects are not considered adverse. 17
- **CEQA Conclusion:** Effects on recreation resulting from the maintenance of intake facilities would be 18 short-term and intermittent and would not result in significant impacts on boat passage, navigation, 19 or water-based recreation within the vicinity of the intakes. In addition, implementation of the 20 21 environmental commitment to provide notification of construction and maintenance activities in 22 waterways (Appendix 3B, Environmental Commitments) would further minimize these effects. 23 Intake maintenance impacts on recreation would be considered less than significant because impacts, if any, on public access or public use of established recreation facilities would last for 2 24 years or less. Mitigation is not required. 25

# Impact REC-8: Result in Long-Term Reduction in Land-Based Recreation Opportunities as a Result of Maintenance of the Proposed Water Conveyance Facilities

- NEPA Effects: Changes to land-based recreation opportunities as a result of maintenance of
   conveyance facilities under Alternative 3 would be similar to those described for Alternative 1A,
   Impact REC-8; however, under Alternative 3, only two intake facilities would be constructed.
   Maintenance would be short-term and intermittent and would be conducted within the individual
   facility right-of-way, which does not include any recreation facilities or recreation use areas. There
   would be no adverse effects on recreation opportunities as a result of maintenance of the proposed
   water conveyance facilities.
- 35 *CEQA Conclusion*: Maintenance of conveyance facilities would be short-term and intermittent and
   36 would not result in any changes to land-based recreational opportunities. Therefore, there would be
   37 no impact. Mitigation is not required.

## Impact REC-9: Result in Long-Term Reduction in Fishing Opportunities as a Result of Implementing Conservation Measures 2–21

*NEPA Effects:* Construction, and operation and maintenance of the proposed conservation
 components as part of Alternative 3 could have effects related to recreational fishing that are similar
 in nature to those discussed above for construction, and operation and maintenance of proposed

- 1 water conveyance facilities. Although similar in nature, the potential intensity of any effects would
- 2 likely be substantially lower because the nature of the activities associated with implementing the
- 3 conservation components would be different—less heavy construction equipment would be
- 4 required and the restoration actions would be implemented over a longer time frame than CM1.
- 5 Potential effects from implementation of the conservation components would be dispersed over a
- 6 larger area and would generally involve substantially fewer construction and operation effects
- 7 associated with built facilities. Additionally, overall, the habitat restoration and enhancement
- 8 components would be expected to result in long-term benefits to aquatic species. Additional
- 9 discussion related to the individual conservation measures is provided below.
- With regards to fishing opportunities, effects of implementing the conservation components under
   Alternative 3 would be similar to those described for Alternative 1A. CM2-CM21 would be expected
   to improve fishing opportunities in the study area although some effect on fishing opportunities
   could take place during implementation of the conservation measures. Overall, implementing the
   proposed conservation components would be expected to provide beneficial effects on aquatic
   habitat and fish abundance thereby improving fishing opportunities.
- **CEQA Conclusion:** CM2–CM21 in the long-term would be expected to improve fishing opportunities 16 by enhancing fish habitat in the Yolo Bypass; restoring tidal habitat, seasonally inundated 17 floodplains, channel margins, and riparian habitat; controlling aquatic vegetation and predators; 18 controlling illegal harvest of covered species; and expanding boat launch facilities. During the 19 implementation stage, these measures could result in impacts on fishing opportunities by 20 temporarily or permanently limiting access to fishing sites and disturbing fish habitat. CM2 would 21 22 increase the floodplain footprint in the Yolo Bypass Wildlife Area, which would result in decreased onshore fishing opportunities. These impacts would be considered less than significant because the 23 24 BDCP would include environmental commitments to consult with CDFW to expand wildlife viewing, 25 angling, and hunting opportunities, as described in Recommendation DP R14 of the Delta 26 Plan(Appendix 3B, Environmental Commitments). CM4, CM13, and CM15 target predator fish species and although these CMs would result in highly localized reductions of predatory species, overall, 27 28 these measures would not result in an appreciable decrease in Delta-wide abundances of predatory game fish (refer to Chapter 11, Fish and Aquatic Resources, Section 11.3.4.8). Construction of 29 30 facilities could have short-term impacts on the noise or visual setting and could indirectly affect recreational fishing. The potential impact on covered and non-covered sport fish species from 31 construction activities would be considered less than significant because the BDCP would include 32 33 environmental commitments to prevent water quality effects include environmental training; implementation of stormwater pollution prevention plans, erosion and sediment control plans, 34 35 hazardous materials management plans, and spill prevention, containment, and countermeasure 36 plans; disposal of spoils, and dredged material; and a barge operations plan (Appendix 3B, 37 *Environmental Commitments*). In addition, mitigation measures and environmental commitments 38 identified to reduce the effects of constructing CM1 would also be used to minimize effects of construction on recreation (i.e., visual conditions, noise, transportation/access) associated with 39 implementation of the other conservation components. Because construction of the conservation 40 41 measure component facilities would be less intense and of shorter duration than construction of CM1 conveyance facilities, the mitigation measures and environmental commitments would reduce 42 43 the construction-related impacts on recreational fishing associated with the other conservation measures to a less-than-significant level. Further, the individual facilities or conservation elements 44 will undergo additional environmental review and permitting which will include identification of 45 site-specific measures to further protect resources. 46

Environmental commitments that will reduce construction-related impacts on recreation include a 1 2 noise abatement plan and consultation with CDFW to expand recreational opportunities (Appendix 3 3B, *Environmental Commitments*; also see additional discussion under Impact REC-2 and Impact 4 REC-3, above). In addition, a number of mitigation measures will address construction-related 5 impacts on recreational fishing by reducing the degree of aesthetic and visual degradation at construction sites (see Chapter 17, Aesthetics and Visual Resources, Section 17.3.3.2, Mitigation 6 7 Measures AES-1a, AES-1b, AES-1c, AES-1d, AES-1e, AES-1f, AES-1g, AES-4b, and AES-4c; also see additional discussion under Impact REC-2 and Impact REC-3, above). Mitigation measures TRANS-8 9 1a, TRANS-1b, and TRANS-1c will address traffic and transportation safety and access conditions that could affect public use of recreation areas (see additional discussion under Impact REC-2 and 10 Impact REC-3, above, and Chapter 19, Transportation, Section 19.3.3.8). Mitigation measures NOI-1a 11 and NOI-1b will address construction-related noise concerns (see additional discussion under 12 13 Impact REC-2 and Impact REC-3, above and Chapter 23, Noise, Section 23.4.3.8). Finally, should 14 construction of conservation measure facilities require pile-driving, mitigation measures to protect 15 fish and aquatic species would be implemented to reduce these impacts (see additional discussion under Impact REC-4, above and Chapter 11, *Fish and Aquatic Resources*, Section 11.3.4.8). 16 17 In the long term, the impact on fishing opportunities would be considered beneficial because the 18 conservation measures are intended to enhance aquatic habitat and fish abundance. 19 Mitigation Measure AES-1a: Locate New Transmission Lines and Access Routes to 20 Minimize the Removal of Trees and Shrubs and Pruning Needed to Accommodate New Transmission Lines and Underground Transmission Lines Where Feasible 21 Please refer to Mitigation Measure AES-1a in Chapter 17, Aesthetics and Visual Resources, 22 23 Alternative 1A, Impact AES-1. Mitigation Measure AES-1b: Install Visual Barriers between Construction Work Areas and 24 25 Sensitive Receptors Please refer to Mitigation Measure AES-1b in Chapter 17, Aesthetics and Visual Resources, 26 27 Alternative 1A, Impact AES-1. 28 Mitigation Measure AES-1c: Develop and Implement a Spoil/Borrow and Reusable Tunnel **Material Area Management Plan** 29 30 Please refer to Mitigation Measure AES-1c in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-1. 31 Mitigation Measure AES-1d: Restore Barge Unloading Facility Sites Once Decommissioned 32 33 Please refer to Mitigation Measure AES-1d in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-1. 34 Mitigation Measure AES-1e: Apply Aesthetic Design Treatments to All Structures to the 35 Extent Feasible 36 37 Please refer to Mitigation Measure AES-1e in Chapter 17, Aesthetics and Visual Resources, 38 Alternative 1A, Impact AES-1.

1 2	Mitigation Measure AES-1f: Locate Concrete Batch Plants and Fuel Stations Away from Sensitive Visual Resources and Receptors and Restore Sites upon Removal of Facilities
3 4	Please refer to Mitigation Measure AES-1f in Chapter 17, <i>Aesthetics and Visual Resources,</i> Alternative 1A, Impact AES-1.
5 6	Mitigation Measure AES-1g: Implement Best Management Practices to Implement Project Landscaping Plan
7 8	Please refer to Mitigation Measure AES-1g in Chapter 17, <i>Aesthetics and Visual Resources,</i> Alternative 1A, Impact AES-1.
9 10	Mitigation Measure AES-4b: Minimize Fugitive Light from Portable Sources Used for Construction
11 12	Please refer to Mitigation Measure AES-4b in Chapter 17, <i>Aesthetics and Visual Resources,</i> Alternative 1A, Impact AES-4.
13 14	Mitigation Measure AES-4c: Install Visual Barriers along Access Routes, Where Necessary, to Prevent Light Spill from Truck Headlights toward Residences
15 16	Please refer to Mitigation Measure AES-4c in Chapter 17, <i>Aesthetics and Visual Resources,</i> Alternative 1A, Impact AES-4.
17 18	Mitigation Measure TRANS-1a: Implement Site-Specific Construction Traffic Management Plan
19 20	Please refer to Mitigation Measure TRANS-1a in Chapter 19, <i>Transportation</i> , Alternative 1A, Impact TRANS-1.
21 22	Mitigation Measure TRANS-1b: Limit Hours or Amount of Construction Activity on Congested Roadway Segments
23 24	Please refer to Mitigation Measure TRANS-1b in Chapter 19, <i>Transportation</i> , Alternative 1A, Impact TRANS-1.
25 26	Mitigation Measure TRANS-1c: Make Good Faith Efforts to Enter into Mitigation Agreements to Enhance Capacity of Congested Roadway Segments
27 28	Please refer to Mitigation Measure TRANS-1c in Chapter 19, <i>Transportation</i> , Alternative 1A, Impact TRANS-1.
29 30	Mitigation Measure NOI-1a: Employ Noise-Reducing Construction Practices during Construction
31	Please refer to Mitigation Measure NOI-1a in Chapter 23, Noise, Alternative 1A, Impact NOI-1.
32 33	Mitigation Measure NOI-1b: Prior to Construction, Initiate a Complaint/Response Tracking Program
34	Please refer to Mitigation Measure NOI-1b in Chapter 23, Noise, Alternative 1A, Impact NOI-1.

- 1Mitigation Measure AQUA-1a: Minimize the Use of Impact Pile Driving to Address Effects2of Pile Driving and Other Construction-Related Underwater Noise
- Please refer to Mitigation Measure AQUA-1a in Chapter 11, *Fish and Aquatic Resources*,
  Alternative 1A, Impact AQUA-1.
- Mitigation Measure AQUA-1b: Use an Attenuation Device to Reduce Effects of Pile Driving
   and Other Construction-Related Underwater Noise
- Please refer to Mitigation Measure AQUA-1b in Chapter 11, *Fish and Aquatic Resources*,
  Alternative 1A, Impact AQUA-1.

### 9 Impact REC-10: Result in Long-Term Reduction in Boating-Related Recreation Opportunities 10 as a Result of Implementing Conservation Measures 2–21

- NEPA Effects: Effects on boating-related recreation activities stemming from implementation of the conservation measures under Alternative 3 would be similar to those described for Alternative 1A. Implementing the conservation measures could result in an adverse effect on recreation by limiting boating by reducing the extent of navigable waterways available to boaters. Once implemented, the conservation measures could provide beneficial effects to recreation by expanding the extent of navigable waterways available to boaters, improving and expanding boat launch facilities, and removing nonnative vegetation that restricts or obstructs navigation.
- Under CM18, construction of a genetic refuge and research facility at the former Army Reserve near 18 19 the Delta Marina Yacht Harbor could result in construction-related effects on boaters at this site. The BDCP proponents would implement environmental commitments to include a noise abatement plan 20 (Appendix 3B, Environmental Commitments; also see additional discussion under Impact REC-2 and 21 Impact REC-3, above) to lessen these impacts. In addition, a number of mitigation measures are 22 available to address construction-related effects on recreational boating by reducing the degree of 23 24 aesthetic and visual degradation at the construction site (see Chapter 17, Aesthetics and Visual Resources, Section 17.3.3.2, Mitigation Measures AES-1a, AES-1b, AES-1c, AES-1d, AES-1e, AES-1f, 25 AES-1g, AES-4b, and AES-4c; also see additional discussion under Impact REC-2 and Impact REC-3, 26 above). Mitigation measures TRANS-1a, TRANS-1b, and TRANS-1c are available to address traffic 27 28 and transportation safety and access conditions of the marina (see additional discussion under 29 Impact REC-2 and Impact REC-3, above, and Chapter 19, *Transportation*, Section 19.3.3.8). Mitigation measures NOI-1a and NOI-1b are available to address construction-related noise 30 concerns (see additional discussion under Impact REC-2 and Impact REC-3, above and Chapter 23, 31 32 Noise, Section 23.4.3.8).
- 33 **CEOA Conclusion:** Channel modification and other activities associated with implementation of some habitat restoration and enhancement measures and other conservation measures would limit 34 35 some opportunities for boating and boating-related recreation by reducing the extent of navigable water available to boaters. Temporary effects would also stem from construction, which may limit 36 boat access, speeds, or create excess noise, odors, or unattractive visual scenes during periods of 37 implementation. However, BDCP conservation measures would also lead to an enhanced boating 38 experience by expanding the extent of navigable waterways available to boaters, improving and 39 expanding boat launch facilities, and removing nonnative vegetation that restricts or obstructs 40 navigation. Because these measures would not be anticipated to result in a substantial long-term 41 42 disruption of boating activities, this impact is considered less than significant for the conservation measures, with the exception of CM18, discussed further below. 43

1 2 3 4 5 6 7 8 9 10 11 12 13 14	Under CM18, construction of a genetic refuge and research facility at the former Army Reserve near the Delta Marina Yacht Harbor could result in construction-related impacts on boaters at this site. The BDCP proponents would implement environmental commitments to include a noise abatement plan (Appendix 3B, <i>Environmental Commitments</i> ; also see additional discussion under Impact REC-2 and Impact REC-3, above) to lessen these impacts. In addition, a number of mitigation measures address construction-related impacts on recreational boating by reducing the degree of aesthetic and visual degradation at the construction site (see Chapter 17, <i>Aesthetics and Visual Resources</i> , Section 17.3.3.2, Mitigation Measures AES-1a, AES-1b, AES-1c, AES-1d, AES-1e, AES-1f, AES-1g, AES- 4b, and AES-4c; also see additional discussion under Impact REC-2 and Impact REC-3, above). Mitigation measures TRANS-1a, TRANS-1b, and TRANS-1c will address traffic and transportation safety and access conditions of the marina (see additional discussion under Impact REC-2 and Impact REC-3, above, and Chapter 19, <i>Transportation</i> , Section 19.3.3.8). Mitigation measures NOI-1a and NOI-1b will address construction-related noise concerns (see additional discussion under Impact REC-2 and Impact REC-3, above and Chapter 23, <i>Noise</i> , Section 23.4.3.8). Implementation of
15	these measures, as determined applicable to construction of this facility under future site-specific
16 17	environmental review, would reduce impacts on recreational boating to less than significant. No additional mitigation would be required.
18 19 20	Mitigation Measure AES-1a: Locate New Transmission Lines and Access Routes to Minimize the Removal of Trees and Shrubs and Pruning Needed to Accommodate New Transmission Lines and Underground Transmission Lines Where Feasible
21 22	Please refer to Mitigation Measure AES-1a in Chapter 17, <i>Aesthetics and Visual Resources,</i> Alternative 1A, Impact AES-1.
23 24	Mitigation Measure AES-1b: Install Visual Barriers between Construction Work Areas and Sensitive Receptors
25 26	Please refer to Mitigation Measure AES-1b in Chapter 17, <i>Aesthetics and Visual Resources</i> , Alternative 1A, Impact AES-1.
27 28	Mitigation Measure AES-1c: Develop and Implement a Spoil/Borrow and Reusable Tunnel Material Area Management Plan
29 30	Please refer to Mitigation Measure AES-1c in Chapter 17, <i>Aesthetics and Visual Resources</i> , Alternative 1A, Impact AES-1.
31	Mitigation Measure AES-1d: Restore Barge Unloading Facility Sites Once Decommissioned
32 33	Please refer to Mitigation Measure AES-1d in Chapter 17, <i>Aesthetics and Visual Resources</i> , Alternative 1A, Impact AES-1.
34 35	Mitigation Measure AES-1e: Apply Aesthetic Design Treatments to All Structures to the Extent Feasible

Please refer to Mitigation Measure AES-1e in Chapter 17, Aesthetics and Visual Resources,
 Alternative 1A, Impact AES-1.

1	Mitigation Measure AES-1f: Locate Concrete Batch Plants and Fuel Stations Away from
2	Sensitive Visual Resources and Receptors and Restore Sites upon Removal of Facilities
3 4	Please refer to Mitigation Measure AES-1f in Chapter 17, <i>Aesthetics and Visual Resources,</i> Alternative 1A, Impact AES-1.
5	Mitigation Measure AES-1g: Implement Best Management Practices to Implement Project
6	Landscaping Plan
7 8	Please refer to Mitigation Measure AES-1g in Chapter 17, <i>Aesthetics and Visual Resources</i> , Alternative 1A, Impact AES-1.
9	Mitigation Measure AES-4b: Minimize Fugitive Light from Portable Sources Used for
10	Construction
11 12	Please refer to Mitigation Measure AES-4b in Chapter 17, <i>Aesthetics and Visual Resources,</i> Alternative 1A, Impact AES-4.
13	Mitigation Measure AES-4c: Install Visual Barriers along Access Routes, Where Necessary,
14	to Prevent Light Spill from Truck Headlights toward Residences
15 16	Please refer to Mitigation Measure AES-4c in Chapter 17, <i>Aesthetics and Visual Resources,</i> Alternative 1A, Impact AES-4.
17	Mitigation Measure TRANS-1a: Implement Site-Specific Construction Traffic Management
18	Plan
19 20	Please refer to Mitigation Measure TRANS-1a in Chapter 19, <i>Transportation</i> , Alternative 1A, Impact TRANS-1.
21	Mitigation Measure TRANS-1b: Limit Hours or Amount of Construction Activity on
22	Congested Roadway Segments
23 24	Please refer to Mitigation Measure TRANS-1b in Chapter 19, <i>Transportation</i> , Alternative 1A, Impact TRANS-1.
25	Mitigation Measure TRANS-1c: Make Good Faith Efforts to Enter into Mitigation
26	Agreements to Enhance Capacity of Congested Roadway Segments
27 28	Please refer to Mitigation Measure TRANS-1c in Chapter 19, <i>Transportation</i> , Alternative 1A, Impact TRANS-1.
29	Mitigation Measure NOI-1a: Employ Noise-Reducing Construction Practices during
30	Construction
31	Please refer to Mitigation Measure NOI-1a in Chapter 23, Noise, Alternative 1A, Impact NOI-1.
32	Mitigation Measure NOI-1b: Prior to Construction, Initiate a Complaint/Response
33	Tracking Program
34	Please refer to Mitigation Measure NOI-1b in Chapter 23, Noise, Alternative 1A, Impact NOI-1.

### Impact REC-11: Result in Long-Term Reduction in Upland Recreational Opportunities as a Result of Implementing Conservation Measures 2–21

3 **NEPA Effects:** Implementing the conservation components under Alternative 3 would have similar 4 impacts on upland recreation activities as those described for Alternative 1A, Impact REC-11. 5 Implementing the conservation measures could result in an adverse effect on recreation 6 opportunities by reducing the extent of upland recreation sites and activities. Once implemented, 7 the conservation measures could adversely affect recreation by reducing the extent of upland areas 8 suitable for hiking, nature photography, or other similar activity. However, environmental 9 commitments would reduce these effects, and implementation of the measures would also restore or enhance new potential sites for upland recreation thereby improving the quality recreational 10 opportunities. CM17-CM21 involve enforcement, management, or other individual, localized project 11 12 components that would not affect upland recreation opportunities. CM17 is an enforcement funding 13 mechanism and would not result in a physical change to upland areas; construction under CM18, CM19 or CM21 would not affect existing upland recreation areas; and CM20 is an enforcement 14 action primarily located at boat launches and would not affect upland recreation areas and related 15 opportunities. These measures are not discussed further in this analysis. 16

**CEQA** Conclusion: Site preparation and earthwork activities associated with a number of 17 conservation measures would temporarily limit opportunities for upland recreational activities 18 where they occur in or near existing recreational areas. Noise, odors, and visual effects of 19 construction activities would also temporarily compromise the quality of upland recreation in and 20 21 around these areas. Additionally, it is possible that current areas of upland recreation would be 22 converted to wetland or other landforms poorly suited to hiking, nature photography, or other 23 activities. These impacts on upland recreational opportunities would be considered less than 24 significant because the BDCP would include environmental commitments that would require BDCP 25 proponents to consult with CDFW to expand wildlife viewing, angling, and hunting opportunities, as 26 described in Recommendation DP R14 of the Delta Plan (Appendix 3B, Environmental *Commitments*). Near-term implementation would also restore or enhance new potential sites for 27 28 upland recreation and the measure would improve the quality of existing recreational opportunities 29 adjacent to areas modified by the conservation measures. These measures would not be anticipated 30 to result in a substantial long-term disruption of upland recreational activities; thus, this impact is considered less than significant. 31

# Impact REC-12: Compatibility of the Proposed Water Conveyance Facilities and Other Conservation Measures with Federal, State, or Local Plans, Policies, or Regulations Addressing Recreation Resources

**NEPA Effects:** Constructing conveyance facilities (CM1) and implementing CM2–CM21 under 35 36 Alternative 3 would generally have the same potential for incompatibilities with one or more plans 37 and policies related to protecting and promoting recreation opportunities in the study area as described for Alternative 1A, Impact AES-12. The primary difference under Alternative 3 is that only 38 Intakes 1 and 2 would be constructed. As described under Alternative 1A, there would be potential 39 for the alternative to be incompatible with plans and policies related to protecting and promoting 40 recreation opportunities in the study area (i.e., The Johnston-Baker-Andal-Boatwright Delta 41 42 Protection Act of 1992, Delta Protection Commission Land Use and Resource Management Plan for the Primary Zone of the Delta, Delta Plan, Brannan Island and Franks Tract State Recreation Areas 43 44 General Plan). In addition, with the exception of Solano County, the alternative may be incompatible with county general plan policies that protect visual resources in the study area. 45

- 1 **CEQA Conclusion:** The incompatibilities identified in the analysis indicate the potential for a
- 2 physical consequence to the environment. The physical effects are discussed in impacts REC-1
- 3 through REC-11, above and no additional CEQA conclusion is required related to the compatibility of
- 4 the alternative with relevant plans and polices.

## 515.3.3.9Alternative 4—Dual Conveyance with Modified Pipeline/Tunnel6and Intakes 2, 3, and 5 (9,000 cfs; Operational Scenario H)

Alternative 4 includes the construction of three north Delta intake facilities (Intakes 2, 3, and 5)
between Clarksburg and Walnut Grove.) An operable barrier would be placed at the head of Old
River at the confluence with the San Joaquin River. Table 15-15 lists the recreation sites and areas
that may be affected by Alternative 4. Clifton Court Forebay and Cosumnes River Preserve are the
only recreation facilities that fall within the construction footprint (Mapbook Figure 15-4). Specific
effects on recreation areas or sites are discussed below.

Recreation Site or Area	Primary Alternative Feature	Potential Impact Source	Duration
Stone Lakes National Wildlife Refuge	Intake; Potential Borrow Area; Shaft Location; Reusable Tunnel Material Area; Transmission Lines	Noise and visual disturbances	Ongoing; up to 5 years (long term)
Clarksburg Boat Launch (Fishing Access)	Intake; Intake Work Area	Noise and visual disturbances	Ongoing; up to 5 years (long term)
Cosumnes River Preserve	Shaft Location; Reusable Tunnel Material Area; Barge Unloading Facility; Safe Haven Work Area; Reusable Tunnel Material Conveyor Facility; Tunnel Work Area; Transmission Lines	Surface impact; Noise and visual disturbances	Ongoing; up to 8 years (long term)
Wimpy's Marina	Tunnel Work Area; Transmission line	Noise and visual disturbances	Up to 8 years (long term)
Westgate Landing Park	Tunnel Muck Area	Noise and visual disturbances	Up to 8 years (long term)
Delta Meadows	Forebay and Spillway; Transmission Line	Noise and visual disturbances	Ongoing; up to 5 years (long term)
Bullfrog Landing Marina	Safe Haven Work Area	Noise and visual disturbances	Up to 8 years (long term)
Clifton Court Forebay	Canal; Control Structure; Forebay; Forebay Overflow Structure; Shaft Location; Reusable Tunnel Material Area; Canal Work Area; Control Structure Work Area; Forebay Dredging Area; Barge Unloading Facility; Siphon Work Area; Transmission Lines	Surface impact; Noise and visual disturbances	Ongoing; up to 7 years (long term)

#### 13Table 15-15. Recreation Sites Potentially Affected by Construction of Alternative 4

Sources: GIS data layers available from DWR: CPAD, Green Info Network, 2011; USFWS Boundaries, USFWS 2012; Recreation Areas, AECOM/ICF 2012; Recreation Facilities, AECOM/ICF 2012. Note: Construction duration information is approximate and subject to further revision.

## Impact REC-1: Permanent Displacement of Existing Well-Established Public Use or Private Commercial Recreation Facility Available for Public Access as a Result of the Location of Proposed Water Conveyance Facilities

*NEPA Effects:* Alternative 4 conveyance facilities include elements that would be permanently
 located in two existing recreation areas: Cosumnes River Preserve (tunnel, RTM area east of Eagle
 Tree on the northern end of Staten Island, and a RTM area on the southern end of Staten Island) and
 Clifton Court Forebay (Table 15-15 and Mapbook Figure 15-4). Additionally, proposed RTM areas
 near Twin Cities Road could interfere with recreational-related activities on DWR-owned parcels
 that currently host a water ski school and a venue for hound races.

10 In the Cosumnes River Preserve, an east-west permanent transmission line would be constructed adjacent to the northern boundary of the preserve along Lambert Road, where CDFW manages the 11 12 lands as an ecological reserve. There is no public access permitted within this part of the preserve; 13 therefore, the placement of the transmission line would not displace any recreational facilities. A tunnel running north to south would be located northeast of Walnut Grove from the intermediate 14 15 forebay south through Staten Island in land managed by The Nature Conservancy. Tunnel 16 construction would be underground and would not permanently displace any recreation facilities or lands within the preserve. No recreational opportunities would be permanently displaced, 17 disrupted, or relocated by placement of the tunnel at this location. A temporary work area would 18 also be built north east of Walnut Grove. A tunnel shaft, a launch shaft, a vent shaft, two reusable 19 tunnel material areas and a conveyor facility, two temporary access roads, a permanent access road, 20 temporary work areas, and a temporary barge unloading facility would be built on Staten Island 21 22 (Table 15-15 and Mapbook Figure 15-4). Most recreation takes place near the visitor's center near 23 Middle Slough, approximately 1.5 miles east of the construction footprint. Recreationists use North 24 Staten Island Road for wildlife viewing, but there are no formal recreation facilities in the western 25 areas of the preserve. Temporary features would be returned to preconstruction conditions. The 26 placement of RTM areas, shaft locations, and a permanent access road would cause permanent surface impacts and would permanently displace portions of the preserve that may be used by 27 28 recreationists. However, they would not result in the permanent loss or closure of a facility or activity because visitors would still be able to access North Staten Island Road for wildlife viewing. 29 30 While recreational activities could be disrupted at ponds used for water ski instruction and hound racing, access to these parcels is subject to lease agreements with DWR. Due to the nature of these 31 32 lease agreements, these activities could not reasonably be expected to continue for the long-term 33 with any definitiveness, therefore, these facilities would not be considered long-term and/or well-34 established recreational facilities. Additionally, regardless of any disruption in these activities, there 35 would continue to be extensive opportunities for waterskiing throughout the Delta. BDCP 36 proponents would also contribute funds for the construction of new recreation opportunities, 37 including hunting opportunities, as described in Appendix 3B, Environmental Commitments, Section 38 3B.2.3. Therefore, the location of the proposed water conveyance facilities would not result in the 39 permanent displacement of existing well-established public use or private commercial recreation facilities, and would not cause adverse effects. While RTM areas are considered permanent surface 40 41 impacts for the purposes of impact analysis, it is anticipated that the RTM would be removed from these areas and reused, as appropriate, as bulking material for levee maintenance, as fill material for 42 43 habitat restoration projects, or other beneficial means of reuse identified for the material, as described in Appendix 3B, Environmental Commitments. 44

In the Clifton Court Forebay, permanent siphons, canals, forebay embankment areas, a control
 structure, and a forebay overflow structure would be built. A permanent reusable tunnel material

area northwest of Italian Slough is within the Clifton Court Forebay recreation area but is not 1 2 anticipated to hinder recreation opportunities. Temporary transmission lines, work areas, and a 3 dredging area would also be built. There are no formal recreation facilities at Clifton Court Forebay, 4 although well-established recreation, mostly fishing and hunting, takes place at the southern end of the forebay along the embankment. This access would be lost during construction, but once new 5 embankments are built, recreation could again occur. The post-construction location of the water 6 7 conveyance facilities would not result in permanent displacement of well-established recreation facilities available for public access. Therefore, there would be no adverse effects. Effects on 8 9 recreation related to construction of the water conveyance facilities are discussed below in Impact REC-2. Also see Chapter 17, Aesthetics and Visual Resources, Section 17.3.3.9, and Chapter 23, Noise, 10 Section 23.4.3.9, for additional discussion of these topics. 11

12 **CEQA Conclusion:** The alternative would include the placement of permanent RTM areas, shaft locations, and an access road that would cause permanent surface impacts to Cosumnes River 13 Preserve and would displace portions of the preserve that may be used by recreationists. However, 14 they would not result in the permanent loss or closure of a facility or activity because visitors would 15 still be able to access North Staten Island Road for wildlife viewing. While recreational activities 16 17 could be disrupted at ponds used for water ski instruction and hound racing, access to these parcels 18 is subject to lease agreements with DWR. Due to the nature of these lease agreements, these 19 activities could not reasonably be expected to continue for the long-term with any definitiveness, therefore, these facilities would not be considered long-term and/or well-established recreational 20 facilities. Additionally, regardless of any disruption in these activities, there would continue to be 21 22 extensive opportunities for waterskiing throughout the Delta. BDCP proponents would also 23 contribute funds for the construction of new recreation opportunities, including hunting opportunities, as described in Appendix 3B, *Environmental Commitments*, Section 3B.2.3. Therefore, 24 this alternative would not result in the permanent displacement of well-established public use or 25 private commercial recreation facilities available for public access. Impacts are considered less than 26 27 significant. No mitigation is required.

### Impact REC-2: Result in Long-Term Reduction of Recreation Opportunities and Experiences as a Result of Constructing the Proposed Water Conveyance Facilities

30 NEPA Effects: Two recreation sites, Clifton Court Forebay and Cosumnes River Preserve, are within 31 the construction footprint. A total of six recreation sites or areas are within the 1,200 to 1,400-foot 32 indirect impact area associated with aboveground construction of the proposed water conveyance 33 facilities (CM1) (see Chapter 23, Noise, Section 23.4.3.9). The effects that could occur at each potentially affected recreation site are discussed below. Potential indirect effects on recreation 34 include access, construction noise, and changes in the visual character of the area surrounding the 35 36 recreation sites, as well as reduced wildlife-related recreational opportunities due to nearby noise effects. Also see Chapter 12, Terrestrial Biological Resources, Section 12.3.3.9, Chapter 17, Aesthetics 37 and Visual Resources, Section 17.3.3.9, Chapter 19, Transportation, Section 19.3.3.9, and Chapter 23, 38 39 Noise, Section 23.4.3.9, for additional detail related to waterfowl/wildlife, aesthetics/visual resources, transportation, and noise, respectively. 40

#### 41 Stone Lakes National Wildlife Refuge

Private and public use areas within the Stone Lakes NWR fall within the indirect impact area. No
public recreation facilities are located on the privately held lands within the NWR boundary(U.S.

Fish and Wildlife Service 2007a). The public use areas of Stone Lakes NWR include the Beach Lake
 and North Stone Lake Units of the NWR.

3 The northern section of Stone Lakes NWR is adjacent to Intakes 2 and 3, and the southern portion is 4 approximately 1 mile from Intake 5. Recreation does occur in the northernmost section of Stone Lakes NWR, which would be east of a potential borrow/spoil area associated with Intake 2 and 5 6 could cause noise and visual disturbances to recreationists. Construction of the proposed 230 kV 7 and 69 kV permanent transmission lines would be constructed to the west and south of the North 8 Stone Lake Unit, and could cause noise and visual disturbances to visitors in the refuge for up to 3.5 9 years. Access to the refuge would be preserved, but because of the proximity of the alignment and associated construction work areas and borrow/spoil areas, there could be effects on wildlife 10 viewing and environmental education opportunities within the Stone Lakes NWR. Because 11 12 construction would primarily occur Monday through Friday, year-round, there could be temporary effects on wildlife viewing and some environmental education opportunities that depend on the 13 14 presence of wildlife. Construction related to intakes could take up to five years. Hiking, interpretation, and some environmental education opportunities would still be feasible within the 15 NWR; however, refuge visitors would experience a long-term reduction of recreation opportunities 16 17 and experiences due to construction noise and visual disruptions, resulting in reduced opportunities for wildlife viewing. However, mitigation measures, environmental commitments, and conservation 18 19 measures would provide several benefits to waterfowl habitat and recreational opportunities. As discussed in Chapter 12, Terrestrial Biological Resources, Section 12.3.3.9, mitigation would be 20 available to address effects on nesting birds, waterfowl populations, and greater sandhill crane near 21 22 construction areas. In addition, over the longer term of the action alternatives, implementation of 23 CM3 and CM11 will result in protection and enhancement of at least 8,100 acres of managed wetlands (see BDCP<sup>3</sup> Chapter 3, Section 3.4, Conservation Measures, Goal MWNC1, Objective 24 25 MWNC1.1) that will provide suitable habitat conditions for covered species and native biodiversity, including benefiting migratory waterfowl. Under CM3, the protection of cultivated lands will also 26 27 benefit sandhill crane and other species. Implementation of CM11 would provide beneficial effects on recreation opportunities by allowing recreation to occur on approximately 61,000 acres of lands 28 29 in the BDCP reserve system, consisting of grassland, vernal pool complex, riparian, managed wetland, and aquatic natural community types (see BDCP Chapter 4, Section 4.2.3.9.2 Recreation). 30 The reserve system would comprise more than 170 miles of trail (25 of which would be new), 4 31 32 picnic areas, 15 new trailhead facilities and one updated boating facility, as well as a new boat launch facility within the footprint of the North Delta diversion facilities. Permitted activities will 33 include hiking, wildlife viewing, docent-led wildlife and botanical tours, bicycling, equestrian use, 34 35 hunting, fishing, and boating, depending on the location. Also, as discussed in Appendix 3B, Environmental Commitments, DWR would implement an environmental commitment that would 36 37 dispose of and reuse spoils, reusable tunnel material, and dredged material. Materials could be reused for purposes such as flood protection, habitat restoration, and subsidence reversal. 38

#### 39 Clarksburg Boat Launch (Fishing Access)

The Clarksburg Boat Launch is on the west bank of the Sacramento River across the river from the
proposed Intake 3 site. Access to the Clarksburg Boat Launch would be maintained using County
Road E9 (also referred to as County Highway [CH] or Old River Road); access would not be expected
to be a concern because most of the construction activity would take place on the east side of the

<sup>&</sup>lt;sup>3</sup> As described in Chapter 1, *Introduction*, Section 1.1, the full Draft EIR/EIS should be understood to include not only the EIR/EIS itself and its appendices but also the proposed BDCP documentation including all appendices.

Sacramento River. On-water access to the fishing site, as well as use of the boat ramp, would not be 1 2 affected by construction. Indirect construction noise effects on recreation in the vicinity of the Clarksburg Boat Launch would last about 5 years with construction of the intake and related 3 4 facilities primarily ongoing Monday through Friday for up to 24 hours each day. This would be considered a long-term adverse effect. In addition, because of the relatively high groundwater level 5 at all intake locations and pumping plant sites, dewatering would be necessary to provide a dry 6 7 workspace. As discussed in Chapter 3, Description of Alternatives, Section 3.6.1, dewatering would take place 7 days per week and 24 hours per day and would be initiated 1–4 weeks prior to 8 9 excavation. Dewatering would continue until excavation is completed and the construction site is protected from areas with high groundwater levels. Construction of the intake in this area would be 10 long term and would also substantially alter the recreation setting for views from the boat 11 launch/fishing access site. Therefore, constructing the proposed water conveyance facilities would 12 13 result in long-term reduction of recreational opportunities or experiences.

#### 14 Cosumnes River Preserve (Private Lands and CDFW Ecological Reserve)

Cosumnes River Preserve provides opportunities for limited fishing and hunting, hiking, paddling, 15 wildlife viewing, and environmental education. Because public access is concentrated around the 16 visitor center which is located approximately 1.5 miles east of the alternative alignment, a majority 17 of public recreation activities would likely take place outside of the construction impact areas. 18 However, Staten Island, where a portion of Cosumnes River Preserve is located and managed by The 19 Nature Conservancy, is a popular birdwatching location. Table 15-15 and Mapbook Figure 15-4 20 21 identify the project features that would be constructed near or through preserve lands. As discussed in Impact Rec-1, a proposed permanent 230 kV transmission line would be constructed to run east-22 23 west, adjacent to the northern boundary of the preserve along Lambert Road, where CDFW manages the lands as an ecological reserve. There is no public access permitted within this part of the 24 preserve. Proposed temporary 230 kV and 34.5 kV transmission lines would run through the 25 preserve northeast of Walnut Grove to Eagle Tree, and through the southern end of Staten Island. 26 These portions of the preserve are managed by The Nature Conservancy and do not provide formal 27 recreation facilities; however, visitors do access these areas along North Staten Island Road for 28 29 wildlife viewing. Construction of the proposed transmission lines would cause temporary noise and visual disturbances to visitors for up to 3.5 years. A tunnel running north to south would be located 30 northeast of Walnut Grove from the intermediate forebay south through Staten Island in land 31 managed by The Nature Conservancy. Tunnel construction would be underground and would not 32 permanently displace any recreation facilities or lands within the preserve. No recreational 33 34 opportunities would be permanently displaced, disrupted, or relocated by placement of the tunnel at this location. A temporary work area would also be built north east of Walnut Grove. A tunnel shaft, 35 36 a launch shaft, a vent shaft, two reusable tunnel material areas and a conveyor facility, two temporary access roads, a permanent access road, temporary work areas, and a temporary barge 37 unloading facility would be built on Staten Island (Table 15-15 and Mapbook Figure 15-4). While 38 39 RTM areas are considered permanent surface impacts for the purposes of impact analysis, it is anticipated that the RTM would be removed from these areas and reused, as appropriate, as bulking 40 material for levee maintenance, as fill material for habitat restoration projects, or other beneficial 41 42 means of reuse identified for the material, as described above and in Appendix 3B, Environmental *Commitments.* During construction, access to the preserve along North Staten Island Road could be 43 affected. Construction primarily would take place Monday through Friday, for up to 24 hours per 44 day with dewatering 7 days per week and 24 hours per day. Construction noise and views could 45 affect wildlife viewing and environmental education opportunities for docent-guided tours. 46

Construction of the proposed water conveyance facilities would reduce the amount of area available 1 2 for wildlife viewing in Cosumnes River Preserve, resulting in a substantial long-term reduction of recreation opportunities and experiences. As discussed in Chapter 12, Terrestrial Biological 3 4 Resources, Section 12.3.3.9, mitigation would be available to address effects on nesting birds and waterfowl populations and greater sandhill crane near construction areas. In addition, over the 5 6 longer term of the action alternatives, implementation of CM3 and CM11 will result in protection 7 and enhancement of at least 8,100 acres of managed wetlands (see BDCP<sup>4</sup> Chapter 3, Section 3.4, *Conservation Measures*, Goal MWNC1, Objective MWNC1.1) that will provide suitable habitat 8 9 conditions for covered species and native biodiversity, including benefiting migratory waterfowl. Implementation of these conservation measures would increase wildlife viewing opportunities. 10 Under CM3, the protection of cultivated lands will also benefit sandhill crane and other species. As 11 described above in the Stone Lakes National Wildlife section, implementation of CM11 would 12 13 provide beneficial effects on recreation opportunities by allowing recreation to occur on 14 approximately 61,000 acres of lands in the BDCP reserve system. Permitted activities will include hiking, wildlife viewing, docent-led wildlife and botanical tours, bicycling, equestrian use, hunting, 15 fishing, and boating. 16

#### 17 Wimpy's Marina

Wimpy's Marina is a private boating facility located on the south fork of the Mokelumne River 18 southeast of Walnut Grove. It contains 22 berths and a ramp, along with RV sites, a bait shop, and 19 20 public fishing access. The marina is within the noise and visual disturbance impact area, and is 21 across the river from a tunnel corridor, a vent shaft, a temporary tunnel work area, a temporary access road, and a temporary transmission line. Access to the marina from West Walnut Grove Road 22 23 will be maintained during construction. On-water access to the marina and use of the marina's boating facilities would not be affected by tunnel/pipeline construction activities. Boating 24 opportunities would still be feasible at the marina during construction of the tunnel/pipeline and 25 temporary work area. Construction of the tunnel and use of the temporary work area would take up 26 to 8 years and would be considered a long-term adverse effect. Construction of the access roads 27 would both take up to 2 years, which would be considered a short-term effect (2 years or less). 28 29 Construction of the temporary 230 kV transmission line could take up to 3.5 years. During construction it is possible that marina users would be disturbed by noise and visual disruptions 30 related to the construction activities. Anglers on the river near the marina and across from the 31 construction area would also experience noise and visual disturbances from construction. 32

#### 33 Westgate Landing Park

34 San Joaquin County manages the 15-acre Westgate Landing Regional Park on the Mokelumne River. The park provides camping, fishing, picnicking, and boating opportunities. It has 14 campsites (RV 35 36 and tent, but no hookups), 1 fishing pier, 9 picnic sites, and 24 boat slips available for overnight 37 docking (San Joaquin County 2008c). Reusable tunnel material areas would be used during tunnel construction, for up to 8 years, and would adversely affect the recreation experience of visitors 38 across the river due to noise and visual disturbances. Construction primarily would take place 39 Monday through Friday, for up to 24 hours per day. Construction noise could cause adverse effects 40 on wildlife viewing and environmental education opportunities for docent-guided tours. 41

<sup>&</sup>lt;sup>4</sup> As described in Chapter 1, *Introduction*, Section 1.1, the full Draft EIR/EIS should be understood to include not only the EIR/EIS itself and its appendices but also the proposed BDCP documentation including all appendices.

#### 1 Delta Meadows

- 2 According to the California Department of Parks and Recreation website at the time of this draft
- EIR/S, the Delta Meadows River Park is closed to the public and has no visitor services. It still serves 3 4 as a preserve, and is a popular mooring site among boaters. This analysis describes the park as if it is 5 accessible to recreationists. On-water access to the mooring site would not be affected. Permanent and temporary features of the proposed water conveyance facilities would cause ongoing noise and 6 7 visual disturbances to visitors. Construction of a proposed temporary 230 kV transmission line that 8 would run east of Delta Meadows could cause noise and visual disturbances for up to 3.5 years. The 9 intermediate forebay and spillway are adjacent to the northern corner of Delta Meadows River Park, across Twin Cities Road. Construction primarily would take place Monday through Friday, for up to 10
- 24 hours per day. Construction noise, as well as operation and maintenance of the intermediate
   forebay and spillway, could adversely affect wildlife viewing and environmental education
   opportunities for potential visitors.

#### 14 Bullfrog Landing Marina

Containing 43 berths, Bullfrog Landing Marina is on Middle River within the noise and visual 15 disturbance impact area surrounding the tunnel/pipeline alignment across Bacon Island. The 16 17 marina is immediately west of a safe haven work area used for tunnel construction. On-water access 18 to the marina and use of the marina's boating facilities would not be affected by tunnel construction activities. Boating opportunities would still be feasible at the marina during construction of the 19 20 tunnel and use of the safe haven work area. During construction it is possible that marina users would be disturbed by noise and visual disruptions related to the construction activities, which 21 could last up to 8 years, resulting in a long-term adverse effect. Anglers on the river between the 22 23 marina and the construction area would also experience noise and visual disturbances from construction. 24

#### 25 Clifton Court Forebay

Clifton Court Forebay offers public fishing and hunting access from Lindeman Road on the south side of the forebay. There are no recreation facilities at the forebay; motorized boating, camping, and swimming are not allowed. Most fishing and hunting use at the forebay likely occurs along the west and south shores of the forebay, although some visitors walk or ride a bike around the forebay to reach other fishing and hunting locations. Visitors to these areas will experience a long term reduction of recreational opportunities and experiences as a result of the proposed water conveyance facilities.

33 Access to the forebay would be maintained using Clifton Court Road or a detour. Construction of the Clifton Court Forebay expansion, control structures, shafts, work areas, barge unloading facility, 34 reusable tunnel material areas, forebay dredging area, and installation of transmission lines would 35 take up to 7 years. Construction would primarily occur Monday through Friday for up to 24 hours 36 37 per day. The opportunities for visitors who use the southern part of the forebay would be affected 38 the most because of its proximity to the proposed construction areas. While the forebay is expanded and the new embankment is built, recreational visitors would lose access to the existing bank 39 recreational activities. Construction would also cause noise and visual disturbances which would 40 could deter fish and wildlife and result in reduced opportunities for fishing or hunting, as well as 41 42 adversely affect the ambient recreation setting and recreation experience. Construction during 43 waterfowl hunting season would affect recreational hunting in the area to the degree that use is temporarily degraded. As discussed in Chapter 12, Terrestrial Biological Resources, Section 12.3.3.9, 44

- 1 mitigation would be available to address the effect on nesting birds and waterfowl populations near
- 2 construction areas. In addition, over the longer term of the action alternatives, implementation of
- 3 CM3 and CM11 will result in protection and enhancement of at least 8,100 acres of managed
- 4 wetlands (see BDCP<sup>5</sup> Chapter 3, Section 3.4, *Conservation Measures*, Goal MWNC1, Objective
- 5 MWNC1.1) that will provide suitable habitat conditions for covered species and native biodiversity,
- including benefiting migratory waterfowl. Under CM3, the protection of cultivated lands will also
   benefit sandhill crane and other species. As described above in the Stone Lakes National Wildlife
- 8 section, implementation of CM11 would provide beneficial effects on recreation opportunities by
- 9 allowing recreation to occur on approximately 61,000 acres of lands in the BDCP reserve system.
- 10 Permitted activities will include hiking, wildlife viewing, docent-led wildlife and botanical tours,
- 11 bicycling, equestrian use, hunting, fishing, and boating.
- 12 .Other Recreation Opportunities
- 13 On-Water Recreation

There are no recreation sites within the impact area for the operable barrier at the head of Old River 14 and San Joaquin River. Although these facilities and other marinas or fishing sites fall outside of the 15 construction impact area for noise, the overall recreation experience upstream or downstream of 16 these sites may fall within the noise impact area and could experience diminished recreation 17 opportunities because of the elevated noise levels as well as visual setting disruptions over the 18 19 course of construction. Overall, construction activities associated with the proposed water 20 conveyance facilities would range from 1 year to up to 8 years depending on the site. Work would occur Monday through Friday for up to 24 hours per day. In-river construction would be further 21 22 limited primarily to June 1 through October 31 each year. Although dewatering would take place 7 days a week for 24 hours per day, it would not result in adverse noise effects. Weekday construction 23 would reduce the amount of fish and other wildlife in recreation areas in the vicinity of the intakes, 24 resulting in decreased recreation opportunities related to wildlife and fish, causing recreationists to 25 experience a changed recreation setting. 26

#### 27 Campgrounds

28 Nighttime construction activities would require the use of bright lights that would negatively affect 29 nighttime views of and from the work area. This would affect any overnight camping at the recreation sites and areas discussed above, although day use areas that close at sunset would not be 30 31 adversely affected. Mitigation Measures AES-4a, AES-4b, and AES-4c would be available to reduce the effects of nighttime construction lighting. As discussed in Chapter 23, Noise, Section 23.4.3.9, 32 another nighttime effect on recreation would be construction noise levels that could adversely affect 33 34 camping or other nighttime recreation uses within up to 2,800 feet of construction areas. Nighttime construction would not occur on weekends or holidays. Mitigation Measures NOI-1a and NOI-1b 35 would be available to address these effects. 36

#### 37 Summary

- 38 Construction of Alternative 4 intakes and water conveyance facilities would result in disruption to
- recreational opportunities. Indirect effects on recreation experiences may occur as a result of
   impaired access, construction noise, or negative visual effects associated with construction. Overall,

<sup>&</sup>lt;sup>5</sup> As described in Chapter 1, *Introduction*, Section 1.1, the full Draft EIR/EIS should be understood to include not only the EIR/EIS itself and its appendices but also the proposed BDCP documentation including all appendices.

1 construction may occur year-round and last from 1 to 8 years at individual construction sites near

- 2 recreation sites or areas and in-river construction would be primarily limited to June 1 through
- October 31 each year, which would result in a long-term reduction of recreational opportunities or
   experiences.

5 As discussed in Chapter 12, Terrestrial Biological Resources, Section 12.3.3.2, construction could 6 have an adverse effect on waterfowl if they were present in or adjacent to work areas and could 7 result in destruction of nests or disturbance of nesting and foraging behaviors. These effects could 8 indirectly affect recreational wildlife viewing and hunting in the study area; however, mitigation 9 measures, environmental commitments, and conservation measures would provide several benefits to waterfowl habitat, which would result in increased recreational opportunities. Mitigation 10 Measure BIO-75, Conduct preconstruction nesting bird surveys and avoid disturbance of nesting birds, 11 12 would be available to address these effects. In addition, in areas near greater sandhill crane habitat, 13 construction-related disturbances (noise and visual), installation of transmission lines, or habitat degradation associated with accidental spills, runoff and sedimentation, and dust could have 14 adverse effects on sandhill cranes and related recreational viewing opportunities. These effects on 15 sandhill crane would be minimized with BDCP AMM20 (Greater Sandhill Crane) and BDCP AMM31 16 17 (Noise Abatement). These measures, designed to avoid and minimize effects on greater sandhill 18 crane, would be implemented by the BDCP proponents where determined necessary for all covered 19 activities throughout the permit term. These and other BDCP AMMs are detailed in BDCP Appendix 3.C, Avoidance and Minimization Measures. Also, as discussed in Appendix 3B, Environmental 20 Commitments, DWR would implement an environmental commitment that would dispose of and 21 reuse spoils, reusable tunnel material, and dredged material. Materials could be reused for purposes 22 23 such as flood protection, habitat restoration, subsidence reversal. In addition, over the longer term 24 of the action alternatives, implementation of CM3 and CM11 will result in protection and 25 enhancement of 8,100 acres of managed wetlands (see BDCP Chapter 3, Section 3.4, Conservation 26 *Measures*, Goal MWNC1, Objective MWNC1.1) that will provide suitable habitat conditions for 27 covered species and native biodiversity, including benefiting migratory waterfowl. CM3 will also protect cultivated lands, which will benefit sandhill crane and other species. Implementation of 28 29 CM11 will provide beneficial effects on recreation opportunities by allowing recreation to occur on approximately 61,000 acres of lands in the BDCP reserve system, consisting of grassland, vernal 30 pool complex, riparian, managed wetland, and aquatic natural community types (see BDCP Chapter 31 4, Section 4.2.3.9.2 Recreation). The reserve system would comprise more than 170 miles of trail (25 32 of which would be new), 4 picnic areas, 15 new trailhead facilities and one updated boating facility, 33 as well as a new boat launch facility within the footprint of the North Delta diversion facilities. 34 35 Permitted activities will include hiking, wildlife viewing, docent-led wildlife and botanical tours, bicycling, equestrian use, hunting, fishing, and boating. 36

Chapter 17, Aesthetics and Visual Resources, Section 17.3.3.9, identifies a number of mitigation 37 38 measures that would be available to address construction-related visual effects on sensitive 39 receptors from vegetation removal for transmission lines and access routes (AES-1a), provision of visual barriers between construction work areas and sensitive receptors (AES-1b), and locating 40 41 concrete batch plants and fuel stations away from sensitive resources and receptors (AES-1f). In addition, the chapter identifies measures to address longer term visual effects associated with 42 43 changes to the landscape/visual setting from construction and the presence of new water conveyance features. These include developing and implementing a spoil/borrow and RTM area 44 management plan (AES-1c), restoring barge loading facility sites once they are decommissioned 45 (AES-1d), applying aesthetic design treatments to all structures to the extent feasible (AES-1e), 46

- 1 restoring concrete batch plants and fuel stations upon removal of facilities (AES-1f), and
- 2 implementing best management practices to implement a project landscaping plan (AES-1g). DWR
- 3 would also make a commitment to enhance the visual character of the area by creating new wildlife
- 4 viewing sites and enhancing interest in the construction site by constructing viewing areas and
- 5 displaying information about the project, which may attract people who may use the recreation
- 6 facilities to the construction site as part of the visit.
- 7 To further compensate for the loss of access as a result of constructing the river intakes, the BDCP 8 proponents will work with the California Department of Parks and Recreation to help insure the 9 elements of CM1 would not conflict with the elements proposed in DPR's Recreation Proposal for the Sacramento-San Joaquin Delta and Suisun Marsh (California Department of Parks and 10 11 Recreation 2011d) that would enhance bicycle and foot access to the Delta. This would include the 12 helping to fund or construct elements of the American Discovery Trail and the potential conversion of the abandoned Southern Pacific Railroad rail line that formerly connected Sacramento to Walnut 13 14 Grove. The BDCP project proponents will ensure that the constructed elements of CM1 would not result in physical barriers to implementing the Delta recreation access elements outlined in the DPR 15 proposal. The BDCP project proponents will also work with DPR to determine if some of the 16 17 constructed elements of CM1 could incorporate elements of the DPR's proposal.
- As described in Chapter 19, Transportation, Section 19.3.3.2, Mitigation Measure TRANS-1a would 18 involve preparation of site-specific construction traffic management plans that would address 19 potential public access routes and provide construction information notification to local residents 20 21 and recreation areas/businesses. Additionally, DWR would provide and publicize alternative modes 22 of access to affected recreation areas as an environmental commitment. Where construction 23 impedes access around or near existing recreation areas (e.g., Clifton Court forebay), the project 24 proponents would provide clear pedestrian, bicycle, and vehicular routes around or across 25 construction sites. These would be designed to be safe, pleasant and would integrate with 26 opportunities to view the construction site as an additional area of interest. These physical facilities would be combined with public information, including sidewalk wayfinding information that would 27 28 clearly indicate present and future opportunities for access. Mitigation Measure TRANS-1b would 29 limit construction hours or activities and prohibit construction vehicle trips on congested roadway 30 segments and Mitigation Measure TRANS-1c would implement measures to enhance capacity of congested roadway segments, although this mitigation measure (TRANS-1c) would require 31 32 cooperation from the affected jurisdictions, and therefore there is no way to guarantee its effectiveness. 33
- Chapter 23, *Noise*, Section 23.4.3.9, discusses that construction noise effects could be addressed through mitigation measures that call for use of noise-reducing construction practices (NOI-1a) and implementation of a complaint/response tracking program (NOI-1b), and an environmental commitment requiring a noise abatement plan (Appendix 3B, *Environmental Commitments*). In addition, specific noise-generating activities near recreation areas would be scheduled to the extent possible so as to avoid effects on passive recreation activities such as walking, picnicking, and viewing the aesthetic amenities of the area.
- In addition to these mitigation measures and environmental commitments, Mitigation Measure REC 2 would ensure continued access to existing recreation experiences. The Delta offers many
   alternative recreational opportunities for water-based, water-enhanced, and land-based recreation,
   all of which would continue to be available for recreationists. However, due to the length of time that
   construction would occur and the dispersed effects across the Delta, the direct and indirect effects

related to temporary disruption of existing recreational activities at facilities within the impact area
 would be adverse.

3 **CEOA Conclusion:** Construction of the Alternative 4 intakes and related water conveyance facilities 4 would result in permanent and long-term (i.e., lasting over 2 years) impacts on well-established 5 recreational opportunities and experiences in the study area because of access, noise, and visual 6 setting disruptions that could result in loss of public use. These impacts would occur year-round. 7 Mitigation measures, environmental commitments, and BDCP AMMs would reduce some 8 construction-related impacts by implementing measures to protect or compensate for effects on 9 wildlife habitat and species; minimize the extent of changes to the visual setting, including nighttime light sources; manage construction-related traffic; and implement noise reduction and complaint 10 tracking measures. However, the level of impact would not be reduced to less than significant 11 12 because even though mitigation measures and environmental commitments would reduce the 13 impacts on wildlife, visual setting, transportation, and noise conditions that could detract from the recreation experience, due to the dispersed effects on the recreation experience across the Delta, it 14 is not certain the mitigation would reduce the level of these impacts to less than significant in all 15 instances such that there would be no reduction of recreational opportunities or experiences over 16 17 the entire study area. Therefore, these impacts are considered significant and unavoidable. However, the impacts related to construction of the intakes would be less than significant. 18

#### 19 Mitigation Measure REC-2: Provide Alternative Bank Fishing Access Sites

- 20 Construction-related impacts on informal fishing access sites near the proposed water conveyance facilities, such as along the east bank of the Sacramento River, in the vicinity of the 21 proposed intakes, and in the vicinity of the expanded Clifton Court Forebay, would be 22 23 considered significant because construction would alter the river bank and/or restrict access, making these sites unusable. To compensate for the loss of these informal sites during 24 construction, the BDCP proponents will enhance nearby formal fishing access sites, including 25 partnering with Yolo County to enhance the Clarksburg Fishing Access site on the west bank of 26 27 the Sacramento River, and with the Sacramento County Department of Regional Parks to 28 enhance the Cliffhouse Fishing Access site on the east bank of the Sacramento River and the 29 Georgiana Slough Fishing Access site east of the Sacramento River, and with Contra Costa 30 County to enhance fishing sites near Clifton Court Forebay, as well as other nearby sites. Prior to construction of the proposed intakes, the BDCP proponents will ensure adequate signage will be 31 32 placed at the informal sites that would be directly affected by construction of the intakes, 33 directing anglers to the formal sites. Upgrading the existing fishing access sites will be completed prior to beginning construction of the intakes. 34
- As part of design of the intakes, the BDCP proponents will ensure that public access to the Sacramento River, including fishing access, will be incorporated into the design of the intakes. The access sites will be placed a reasonable distance from the intake to ensure the safety of recreationists and to compensate for the loss that would occur as a result of constructing the intakes.

### 40 Mitigation Measure BIO-75: Conduct Preconstruction Nesting Bird Surveys and Avoid 41 Disturbance of Nesting Birds

42 Please refer to Mitigation Measure BIO-75 in Chapter 12, *Terrestrial Biological Resources*,
43 Alternative 1A, Impact BIO-75.

1 2 3	Mitigation Measure AES-1a: Locate New Transmission Lines and Access Routes to Minimize the Removal of Trees and Shrubs and Pruning Needed to Accommodate New Transmission Lines and Underground Transmission Lines Where Feasible
4 5	Please refer to Mitigation Measure AES-1a in Chapter 17, <i>Aesthetics and Visual Resources</i> , Alternative 1A, Impact AES-1.
6 7	Mitigation Measure AES-1b: Install Visual Barriers between Construction Work Areas and Sensitive Receptors
8 9	Please refer to Mitigation Measure AES-1b in Chapter 17, <i>Aesthetics and Visual Resources</i> , Alternative 1A, Impact AES-1.
10 11	Mitigation Measure AES-1c: Develop and Implement a Spoil/Borrow and Reusable Tunnel Material Area Management Plan
12 13	Please refer to Mitigation Measure AES-1c in Chapter 17, <i>Aesthetics and Visual Resources,</i> Alternative 1A, Impact AES-1.
14	Mitigation Measure AES-1d: Restore Barge Unloading Facility Sites Once Decommissioned
15 16	Please refer to Mitigation Measure AES-1d in Chapter 17, <i>Aesthetics and Visual Resources</i> , Alternative 1A, Impact AES-1.
17 18	Mitigation Measure AES-1e: Apply Aesthetic Design Treatments to All Structures to the Extent Feasible
19 20	Please refer to Mitigation Measure AES-1e in Chapter 17, <i>Aesthetics and Visual Resources,</i> Alternative 1A, Impact AES-1.
21 22	Mitigation Measure AES-1f: Locate Concrete Batch Plants and Fuel Stations Away from Sensitive Visual Resources and Receptors and Restore Sites upon Removal of Facilities
23 24	Please refer to Mitigation Measure AES-1f in Chapter 17, <i>Aesthetics and Visual Resources</i> , Alternative 1A, Impact AES-1.
25 26	Mitigation Measure AES-1g: Implement Best Management Practices to Implement Project Landscaping Plan
27 28	Please refer to Mitigation Measure AES-1g in Chapter 17, <i>Aesthetics and Visual Resources</i> , Alternative 1A, Impact AES-1.
29 30	Mitigation Measure AES-4a: Limit Construction to Daylight Hours within 0.25 Mile of Residents
31 32	Please refer to Mitigation Measure AES-4a in Chapter 17, <i>Aesthetics and Visual Resources</i> , Alternative 1A, Impact AES-4.

<ul> <li>to Prevent Light Spill from Truck Headlights toward Residences</li> <li>Please refer to Mitigation Measure AES-4c in Chapter 17, Aesthetics and Visual Resources,</li> <li>Alternative 1A, Impact AES-4.</li> </ul>	1 2	Mitigation Measure AES-4b: Minimize Fugitive Light from Portable Sources Used for Construction
6       to Prevent Light Spill from Truck Headlights toward Residences         7       Please refer to Mitigation Measure AES-4c in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-4.         9       Mitigation Measure TRANS-1a: Implement Site-Specific Construction Traffic Management Plan         11       Please refer to Mitigation Measure TRANS-1a in Chapter 19, Transportation, Alternative 1A, Impact TRANS-1.         13       Mitigation Measure TRANS-1b: Limit Hours or Amount of Construction Activity on Congested Roadway Segments         15       Please refer to Mitigation Measure TRANS-1b in Chapter 19, Transportation, Alternative 1A, Impact TRANS-1.         17       Mitigation Measure TRANS-1c: Make Good Faith Efforts to Enter into Mitigation Agreements to Enhance Capacity of Congested Roadway Segments         19       Please refer to Mitigation Measure TRANS-1c in Chapter 19, Transportation, Alternative 1A, Impact TRANS-1.         21       Mitigation Measure TRANS-1c in Chapter 19, Transportation, Alternative 1A, Impact TRANS-1.         21       Mitigation Measure NOI-1a: Employ Noise-Reducing Construction Practices during Construction         23       Please refer to Mitigation Measure NOI-1a in Chapter 23, Noise, Alternative 1A, Impact NOI-1.         24       Mitigation Measure NOI-1b: Prior to Construction, Initiate a Complaint/Response Tracking Program         26       Please refer to Mitigation Measure NOI-1b in Chapter 23, Noise, Alternative 1A, Impact NOI-1.         27       Impact REC-3: Res		
8       Alternative 1A, Impact AES-4.         9       Mitigation Measure TRANS-1a: Implement Site-Specific Construction Traffic Management Plan         11       Please refer to Mitigation Measure TRANS-1a in Chapter 19, Transportation, Alternative 1A, Impact TRANS-1.         13       Mitigation Measure TRANS-1b: Limit Hours or Amount of Construction Activity on Congested Roadway Segments         15       Please refer to Mitigation Measure TRANS-1b in Chapter 19, Transportation, Alternative 1A, Impact TRANS-1.         17       Mitigation Measure TRANS-1c: Make Good Faith Efforts to Enter into Mitigation Agreements to Enhance Capacity of Congested Roadway Segments         19       Please refer to Mitigation Measure TRANS-1c in Chapter 19, Transportation, Alternative 1A, Impact TRANS-1.         20       Mitigation Measure TRANS-1c: Make Good Faith Efforts to Enter into Mitigation Agreements to Enhance Capacity of Congested Roadway Segments         21       Mitigation Measure TRANS-1c in Chapter 19, Transportation, Alternative 1A, Impact TRANS-1.         22       Construction         23       Please refer to Mitigation Measure NOI-1a in Chapter 23, Noise, Alternative 1A, Impact NOI-1.         24       Mitigation Measure NOI-1b: Prior to Construction, Initiate a Complaint/Response Tracking Program         26       Please refer to Mitigation Measure NOI-1b in Chapter 23, Noise, Alternative 1A, Impact NOI-1.         27       Impact REC-3: Result in Long-Term Reduction of Recreational Navigation Opportunities as a Result of Construct		Mitigation Measure AES-4c: Install Visual Barriers along Access Routes, Where Necessary, to Prevent Light Spill from Truck Headlights toward Residences
10       Plan         11       Please refer to Mitigation Measure TRANS-1a in Chapter 19, Transportation, Alternative 1A, Impact TRANS-1.         13       Mitigation Measure TRANS-1b: Limit Hours or Amount of Construction Activity on Congested Roadway Segments         15       Please refer to Mitigation Measure TRANS-1b in Chapter 19, Transportation, Alternative 1A, Impact TRANS-1.         16       Impact TRANS-1.         17       Mitigation Measure TRANS-1c: Make Good Faith Efforts to Enter into Mitigation Agreements to Enhance Capacity of Congested Roadway Segments         19       Please refer to Mitigation Measure TRANS-1c in Chapter 19, Transportation, Alternative 1A, Impact TRANS-1.         21       Mitigation Measure NOI-1a: Employ Noise-Reducing Construction Practices during Construction         23       Please refer to Mitigation Measure NOI-1a in Chapter 23, Noise, Alternative 1A, Impact NOI-1.         24       Mitigation Measure NOI-1b: Prior to Construction, Initiate a Complaint/Response Tracking Program         26       Please refer to Mitigation Measure NOI-1b in Chapter 23, Noise, Alternative 1A, Impact NOI-1.         27       Impact REC-3: Result in Long-Term Reduction of Recreational Navigation Opportunities as a Result of Constructing the Proposed Water Conveyance Facilities         28       NEPA Effects: Changes to boat passage and navigation on the Sacramento River and other waterways in the study area, including direct effects on boat passage related to the creation of obstructions and associated boat traffic delays, would occur duruing co		
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<ul> <li>Mitigation Measure NOI-1b: Prior to Construction, Initiate a Complaint/Response Tracking Program</li> <li>Please refer to Mitigation Measure NOI-1b in Chapter 23, Noise, Alternative 1A, Impact NOI-1.</li> <li>Impact REC-3: Result in Long-Term Reduction of Recreational Navigation Opportunities as a Result of Constructing the Proposed Water Conveyance Facilities</li> <li>NEPA Effects: Changes to boat passage and navigation on the Sacramento River and other waterways in the study area, including direct effects on boat passage related to the creation of obstructions and associated boat traffic delays, would occur during construction of Alternative 4.</li> <li>Construction of the three intakes would involve installation of cofferdams in the waterways and the use of barges, barge-mounted cranes, or other large waterborne equipment. Construction of the</li> </ul>		
<ul> <li>Tracking Program</li> <li>Please refer to Mitigation Measure NOI-1b in Chapter 23, <i>Noise</i>, Alternative 1A, Impact NOI-1.</li> <li>Impact REC-3: Result in Long-Term Reduction of Recreational Navigation Opportunities as a Result of Constructing the Proposed Water Conveyance Facilities</li> <li><i>NEPA Effects</i>: Changes to boat passage and navigation on the Sacramento River and other</li> <li>waterways in the study area, including direct effects on boat passage related to the creation of</li> <li>obstructions and associated boat traffic delays, would occur during construction of Alternative 4.</li> <li>Construction of the three intakes would involve installation of cofferdams in the waterways and the</li> <li>use of barges, barge-mounted cranes, or other large waterborne equipment. Construction of the</li> </ul>	23	Please refer to Mitigation Measure NOI-1a in Chapter 23, Noise, Alternative 1A, Impact NOI-1.
<ul> <li>Impact REC-3: Result in Long-Term Reduction of Recreational Navigation Opportunities as a</li> <li>Result of Constructing the Proposed Water Conveyance Facilities</li> <li><i>NEPA Effects</i>: Changes to boat passage and navigation on the Sacramento River and other</li> <li>waterways in the study area, including direct effects on boat passage related to the creation of</li> <li>obstructions and associated boat traffic delays, would occur during construction of Alternative 4.</li> <li>Construction of the three intakes would involve installation of cofferdams in the waterways and the</li> <li>use of barges, barge-mounted cranes, or other large waterborne equipment. Construction of the</li> </ul>		
<ul> <li>Result of Constructing the Proposed Water Conveyance Facilities</li> <li><i>NEPA Effects</i>: Changes to boat passage and navigation on the Sacramento River and other</li> <li>waterways in the study area, including direct effects on boat passage related to the creation of</li> <li>obstructions and associated boat traffic delays, would occur during construction of Alternative 4.</li> <li>Construction of the three intakes would involve installation of cofferdams in the waterways and the</li> <li>use of barges, barge-mounted cranes, or other large waterborne equipment. Construction of the</li> </ul>	26	Please refer to Mitigation Measure NOI-1b in Chapter 23, Noise, Alternative 1A, Impact NOI-1.
<ul> <li>waterways in the study area, including direct effects on boat passage related to the creation of</li> <li>obstructions and associated boat traffic delays, would occur during construction of Alternative 4.</li> <li>Construction of the three intakes would involve installation of cofferdams in the waterways and the</li> <li>use of barges, barge-mounted cranes, or other large waterborne equipment. Construction of the</li> </ul>		
<ul> <li>obstructions and associated boat traffic delays, would occur during construction of Alternative 4.</li> <li>Construction of the three intakes would involve installation of cofferdams in the waterways and the</li> <li>use of barges, barge-mounted cranes, or other large waterborne equipment. Construction of the</li> </ul>	29	NEPA Effects: Changes to boat passage and navigation on the Sacramento River and other
Construction of the three intakes would involve installation of cofferdams in the waterways and the use of barges, barge-mounted cranes, or other large waterborne equipment. Construction of the	30	
33 use of barges, barge-mounted cranes, or other large waterborne equipment. Construction of the		
temporary barge unloading facilities and siphons would also affect navigation for recreationists.		
Alternative 4 also would involve construction and operation of an operable barrier at the head of Old River (Mapbook Figure 15-4).		

#### 1 Intakes

- 2 To allow for construction of intakes, cofferdams would be constructed within the river channel. The
- 3 cofferdams would vary in size according to intake location, but would range from 740 to 2,440 feet
- 4 in length and would extend into the river channel up to 120 feet, depending on location. This would
- 5 include a 25-foot buffer zone around each cofferdam. Although boats would be unable to use the
- 6 portion of the waterway where construction was occurring, the river in the vicinity of the intake
- 7 construction sites would remain open to boat passage at all times. The river is approximately 500–
- 8 700 feet wide near the proposed intakes, which would leave most of the channel width
- 9 (approximately 380–580 feet) open to boat passage, providing ample room for the boat traffic
- 10 observed to occur in the area to pass without difficulty and minimizing possible traffic congestion.
- Temporary in-water construction zone restrictions would be in place. These measures would 11 include a speed-restricted zone extending upstream and downstream of river construction areas to 12 reduce wake and maintain a safe work area in the vicinity of the construction activities. Site-specific 13 safety features, including determination of the speed-restriction zone would be developed under the 14 Mitigation Measure TRANS-1a that involves the BDCP proponents developing and implementing 15 16 site-specific construction traffic management plans, including waterway navigation elements and providing notification of construction activities in waterways. Within the speed-restricted zones 17 around the intake areas, high-speed recreation (e.g., waterskiing, wakeboarding, and tubing) would 18 19 effectively be eliminated. Mitigation Measure TRANS-1a also involves providing notification of construction activities in waterways to ensure information about construction site location(s), 20 21 construction schedules, and identification of no-wake zone and/or detours is posted at Delta marinas and public launch ramps. 22
- Direct effects on boat passage and navigation on the Sacramento River would result from 23 24 construction of the intakes. Effects could include reduced access and delays to boat passage and navigation related to the narrower available river width and temporary reduced-speed zones. 25 However, boat passage volume along the corridor of the Sacramento River where intakes are 26 proposed is low. Water-based recreational activities such as waterskiing, wakeboarding, tubing, or 27 28 fishing are also low, but effectively would be eliminated in the vicinity of the intakes for the duration 29 of construction (up to 4 years at each intake location). However, implementation of separate, non-30 environmental commitments as set forth in Appendix 3B, Environmental Commitments, relating to 31 the enhancement of recreational access and control of aquatic weeds in the Delta would reduce 32 these effects. Although there is sufficient width in the channel to allow boat passage, boaters could experience minor delays related to construction speed zones. However, this could still result in a 33 reduction of recreational navigation opportunities would be considered adverse because, although 34 temporary, the effects would be long-term, lasting more than 2 years. 35

#### 36 Siphons

Construction of two of the three siphons associated with Alternative 4 would result in temporary
 obstruction of boat passage and may also cause boat traffic delays or navigation hazards to boaters.
 The siphons would cross one watercourse, one existing water facility, and one highway and rail line:

- 40 Italian Slough
- South Clifton Court Forebay Outlet
- Byron Highway/Southern Pacific Railroad (SPRR)

- 1 Culvert siphons would be constructed using cofferdams and open cut-and-cover construction
- 2 methods with conventional cast-in-place concrete structures. In each phase, a temporary cofferdam
- 3 surrounding the work area would be installed that would occupy as much as one-half the width of
- 4 the waterway.
- 5 The Byron Highway/SPRR siphon would not be built in an area where recreation occurs, so it would 6 not cause a long-term reduction in recreational navigation opportunities.
- Culvert siphons at Italian Slough and the South Clifton Court Forebay Outlet would be constructed in
  two phases, each phase lasting approximately one year. The first phase would entail the installation
  of a temporary cofferdam for half of the total length of the culvert siphon to be constructed inside
  the cofferdam. During the second phase, the cofferdam would be reinstalled across the other half of
  the siphon, and the remainder of the structure would be constructed and backfilled. Construction of
  the cofferdams would occur from August to November.
- 13 The South Clifton Court Forebay Outlet siphon would lie underneath the existing Clifton Court
- 14 Forebay outlet. This crossing is a constructed waterway that connects the existing Clifton Court
- 15 Forebay to the Approach Canal to Banks Pumping Plant. It would not cause a long-term reduction in
- 16 recreational navigation opportunities.
- Use of the waterway at Italian Slough would be allowed to continue during construction, albeit with
  appropriate temporary construction zone restrictions in place for marine safety. The proposed
  Italian Slough siphon would lie within the Byron Tract approximately 3 miles east of Byron and less
  than 2.5 miles south of Discovery Bay. Lazy M Marina is approximately 1.75 miles from the siphon
  site. The marina provides about 35 berths, substantial dry storage, and a boat ramp and is likely the
  source of most boat traffic on Italian Slough.
- Boat traffic volume in the vicinity of the siphon on Italian Slough may be high at times because of the
  proximity of this marina. Because boat traffic would be confined to a limited portion of the channel
  by the cofferdams, increased boat traffic congestion is likely to occur during peak use times
  (primarily summer weekends). Although boats would not be able to use the portion of the waterway
  where construction was occurring, the use of each of these waterways for recreational navigation
  would be allowed to continue during construction. This would not result in a long-term reduction in
  recreational navigation opportunities.

#### 30 Temporary Barge Unloading Facilities

Alternative 4 includes five barge unloading facilities to be built on or near the tunnel alignment at 31 32 riverbank locations about 4-9 miles apart (Mapbook Figure 15-4). The facilities would be built on 33 the following waterways: South Mokelumne River, San Joaquin River, Middle River, Old River, and Italian Slough The facilities would be used to transfer pipeline construction equipment and 34 35 materials to and from construction sites and would be removed after construction was completed. Construction of the facilities may require partial channel closures and use of equipment within the 36 37 waterways. All barge facilities would have temporary in-water construction zone restrictions 38 including a speed-restricted zone extending upstream and downstream of construction within the 39 waterway to reduce wake and maintain a safe work area in the vicinity of the construction activities. 40 Site-specific safety features, including determination of the speed-restriction zone, and notification procedures would be developed under the Mitigation Measure TRANS-1a that involves the BDCP 41 42 proponents developing and implementing site-specific construction traffic management plans, including waterway navigation elements. Within the speed-restricted zones high-speed recreation 43

- 1 (e.g., waterskiing, wakeboarding, and tubing) would effectively be eliminated. Specific effects that
- 2 could occur at each barge unloading facility site are discussed below. Effects on recreation in the
- 3 vicinity of these sites would last approximately 5 years and would be considered a long-term effect.
- 4 Construction would primarily occur Monday through Friday and last for up to 24 hours per day. In-
- 5 river construction primarily would be limited to June 1 through October 31 each year. However, the
- 6 barges would remain in place for the duration of the construction period and still present a
- 7 temporary barrier to boats and related recreation. Post-construction, temporary barges would be
- 8 removed and the ability to navigate rivers and channels would return to previous conditions.

#### 9 South Mokelumne River

10 The South Mokelumne River barge unloading facility would be on the southern end of Staten Island 11 and would occupy about 1,000 feet of the east riverbank. The river channel is relatively narrow at

- 12 this location (about 400 feet wide, as compared to 500–700 feet wide at the intake locations).
- 13 Therefore, the barge facility and barge operations at this location could occupy a substantial portion
- 14 of the river, constricting boat passage. The nearest boating facilities are approximately 1 mile away.
- 15 Because boat traffic would be confined to a limited portion of the channel, increased boat traffic
- 16 congestion is likely to occur during peak use (primarily summer weekends).

#### 17 San Joaquin River

18 The San Joaquin River barge unloading facility would be on the west side of Bouldin Island, on a

- 19 wide bend in the river, and would occupy about 1,000 feet of the riverbank. The river channel is
- 20 more than 2,000 feet wide at this location. Therefore, even if the barge facility and barge operations
- 21 at this location occupied a substantial portion of the river, several hundred feet of unimpeded
- 22 channel width would remain, and there would be little effect on boat passage.

#### 23 Middle River

24 The Middle River barge unloading facility would be on the north side of Bacon Island and would 25 occupy more than 1,000 feet of the riverbank, about 500 feet west of Connection Slough. The river channel is about 400 feet to an island in the middle of the river. Therefore, boats could bypass the 26 barge facility and barge operations at this location by navigating around the other side of the island. 27 28 This could constrict boat passage on the northern side of the river. Peak boat traffic volume may be 29 high at this location. Because boat traffic would be confined to a limited portion of the channel, increased boat traffic congestion could occur during peak use times (primarily summer weekends). 30 31 Bypassing the barge unloading facility, coupled with signage and information outreach to be implemented as part of the Mitigation Measure TRANS-1a traffic management plans would be 32

33 available to minimize congestion and delay at this barge facility site.

#### 34 Old River

One barge unloading facility would be on the northwest side of Victoria Island along the Old River,

- 36 less than two miles from Discovery Bay. It would occupy more than 1,000 feet of the river banks
  37 more than investigation of Was dependent of the river banks
- near the junction of Woodward Canal. The river is about 400 feet wide at this location. The barge
- facility and barge operations at this location would leave more than 200 feet of passageway around the unloading facility. Peak boat traffic volume is likely high at this location; therefore, if boat
- the unloading facility. Peak boat traffic volume is likely high at this location; therefore, if boat
   passage continued, increased boat traffic congestion could occur during peak use (primarily summer
- 40 passage continued, increased boat traffic congestion could occur during peak use (primarily summe 41 weekends) because boat traffic would be confined to a limited portion of the channel. The

Woodward Canal in the vicinity of the barge unloading facilities is a known location for waterskiing
 and wakeboarding.

#### 3 Italian Slough

The Italian Slough barge unloading facility would be on the west side of Byron Island to the 4 northwest of Clifton Court Forebay, and would occupy more than 400 feet of the riverbank. The 5 river channel is less than 300 feet at this location. Therefore, the barge facility and barge operations 6 7 at this location could constrict boat passage. Peak boat traffic volume may be high at this location. 8 Because boat traffic would be confined to a limited portion of the channel, increased boat traffic 9 congestion could occur during peak use times (primarily summer weekends). Signage and information outreach would be implemented as part of the Mitigation Measure TRANS-1a traffic 10 11 management plans that would be available to minimize congestion and delay at this barge facility 12 site.

Construction of the temporary barge unloading facilities would result in adverse effects to boat 13 passage and navigation on waterways in the study area, including the creation of obstructions to 14 boat passage and associated boat traffic delays and temporary partial channel closures that could 15 impede boat movement and eliminate recreational opportunities. In waterways where waterskiing, 16 wakeboarding, and tubing occur, recreation opportunities in the vicinity of the barge unloading 17 facilities would be eliminated during construction. Construction of the operable barrier at the head 18 19 of Old River would have only short-term effects on recreational opportunities on Old River. The 20 barrier would have a boat lock that would restore boating access once construction is complete.

Mitigation Measure TRANS-1a would be available to reduce effects to marine navigation by
 development and implementation of site-specific construction traffic management plans, including
 waterway navigation elements. The following environmental commitments would also reduce
 effects on water-based recreation (water-skiing, wakeboarding, tubing).

25 Currently, invasive aquatic vegetation can limit access to boats and reduce swimming areas. Enhanced ability to control these invasive vegetation would lead to increased recreation 26 opportunities which would compensate for the loss of recreational opportunities within the project 27 area by providing a recreational opportunity downstream/upstream in the same area for the same 28 29 regional recreational users. CM13 (Invasive Aquatic Vegetation Control) provides for the control of 30 egeria, water hyacinth, and other IAV throughout the Plan Area. However, the BDCP proponents 31 would also commit to partner with existing programs operating in the Delta (including DBW, U.S. Department of Agriculture-Agriculture Research Service, University of California Cooperative 32 33 Extension Weed Research and Information Center, California Department of Food and Agriculture, 34 local Weed Management Areas, Resource Conservation Districts, and the California Invasive Plant Council) to perform risk assessment and subsequent prioritization of treatment areas to 35 strategically and effectively reduce expansion of the multiple species of IAV in the Delta. This risk 36 assessment would dictate where initial control efforts would occur to maximize the effectiveness of 37 the conservation measure. BDCP would contribute funds to further the DBW's aquatic weed control 38 programs in the Delta. The funds will be transferred prior to, or concurrent with, commencement of 39 40 construction of the BDCP, as described in Appendix 3B, Environmental Commitments. Implementation of CM13 (Invasive Aquatic Vegetation Control) and the BDCP proponents' 41

- 42 environmental commitment to fund programs for aquatic week control would create and
- 43 rehabilitate alternative recreation opportunities for those eliminated during construction.

- BDCP proponents would ensure through various outreach methods that recreationists were aware 1 2 of nearby recreation opportunities for similar water sports (e.g., Victoria Canal, Empire Cut or Bishop Cut). Additionally, BDCP proponents would commit to contributing funds for the 3 4 construction of new recreation opportunities as well as for the protection of existing recreation opportunities as outlined in Delta Plan R11. BDCP proponents would also assist in funding the 5 expansion of state recreation areas in the Delta as described in Delta Plan R13. The funds will be 6 7 transferred prior to, or concurrent with, commencement of construction of the BDCP. This commitment serves to compensate for the loss of recreational opportunities within the project area 8 9 by providing a recreational opportunity downstream/upstream in the same area for the same regional recreational users. Potential areas for use of funds include, but are not limited to: the 10 reopening of Brannan Island State Recreation Area, completion of Delta Meadows-Locke Boarding 11 House and potential addition of new State parks at Barker Slough, Elkhorn Basin, the Wright-12 13 Elmwood Tract, and south Delta.
- Nonetheless, since these effects would be long-term, lasting approximately 5 years, they would be
   considered adverse because of the reduced recreation opportunity and experiences expected to
   exist near construction activity.
- **CEQA** Conclusion: Impacts on boat passage and navigation in the study area would result from the 17 construction of the intakes, temporary barge unloading facilities, siphons, and the operable barrier 18 at the head of Old River. Impacts from intake and barge unloading facilities would last 19 approximately 5 years and include obstruction and delays to boat passage and navigation as a result 20 of channel obstructions in addition to compliance with temporary speed zones. Temporary channel 21 22 closures could impede boat movement and eliminate recreational opportunities. In waterways where waterskiing, wakeboarding, and tubing occur, recreation opportunities would be eliminated 23 24 during construction. Mitigation Measure TRANS-1a would reduce impacts on marine navigation by 25 development and implementation of site-specific construction traffic management plans, including 26 specific measures related to management of barges and stipulations to notify the commercial and leisure boating communities of proposed construction and barge operations in the waterways. 27 28 While the environmental commitments would reduce impacts on water-based recreation (water-29 skiing, wakeboarding, tubing) in these areas by creating alternative recreation opportunities for 30 those eliminated during construction, impacts from the intakes and barge unloading facilities would be long-term, and therefore considered significant and unavoidable. Construction of the operable 31 barrier and the siphons would last for 2 years (short-term) and would not result in long-term 32 reduction of recreation opportunities. These components would cause less-than-significant impacts 33 on recreational navigation on Old River and Italian Slough. 34

### 35Mitigation Measure TRANS-1a: Implement Site-Specific Construction Traffic Management36Plan

Please refer to Mitigation Measure TRANS-1a in Chapter 19, *Transportation*, Alternative 1A,
 Impact TRANS-1.

### Impact REC-4: Result in Long-Term Reduction of Recreational Fishing Opportunities as a Result of Constructing the Proposed Water Conveyance Facilities

- 41 **NEPA Effects:** Sport fishing in the study area is a year-round activity, and includes bank fishing and
- 42 boat fishing for a number of fish including striped bass, largemouth bass; green and white sturgeon;
- 43 Chinook salmon, and American shad. Striped bass, American shad, and largemouth bass are all sport

fish species that were introduced into rivers for that purpose. Striped bass and largemouth bass are
 regulated by CDFW for recreational fishing. Fishing likely occurs in all of the waterways where
 water intake and barge unloading facilities would be located.

4 Under Alternative 4, construction of the water intakes, siphons, and operable barrier and placement and use of barge unloading facilities during tunnel/pipeline construction would result in temporary 5 6 water quality effects (e.g., turbidity, accidental spills, disturbance of contaminated sediments); 7 elevated underwater noise conditions (associated with pile driving and other construction 8 activities); fish exposure to stranding and direct physical injury; and temporary exclusion or 9 degradation of spawning and rearing habitats. These temporary construction-related effects would last for up to 5 years in the vicinity of intake and barge unloading facilities and could alter fish 10 populations such that recreational fishing opportunities in the study area would be affected. 11 12 Weekday construction would reduce the amount of fish and other wildlife in recreation areas in the 13 vicinity of the intakes, resulting in decreased recreation opportunities related to wildlife and fish, causing recreationists to experience a changed recreation setting. 14

15 Construction of the expanded Clifton Court Forebay would not affect fish-accessible waterways and therefore would not affect sport fish. Construction would cause a long-term reduction of up to 7 16 years for bank fishing that occurs on the embankment on the southern end of Clifton Court Forebay 17 while the forebay is expanded and a new embankment is constructed. Fishing would be permitted 18 again once construction is completed. However, this would result in a long-term reduction of fishing 19 opportunities. Mitigation Measure REC-2 would address these effects by ensuring access to nearby 20 fishing by enhancing formal fishing sites near the proposed water conveyance facilities, including 21 22 near Clifton Court Forebay, and providing adequate signage directing anglers to the formal sites.

Although fish populations likely would not be affected to the degree that fishing opportunities would 23 be substantially reduced, construction conditions would introduce noise and visual disturbances 24 25 that would affect the recreation experience for anglers. Although construction noise would be temporary, and primarily be limited to Monday through Friday, it would be ongoing for up to 24 26 hours per day and for up to 5 years near individual work sites. Visual setting disruptions could 27 distract from the recreation experience including on weekends. However, Mitigation Measures 28 29 AQUA-1a and AQUA-1b would avoid and minimize adverse effects on sport fish populations from 30 impact pile driving, Mitigation Measures NOI-1a and NOI-1b would address construction noise effects. Additionally, specific noise-generating activities near recreation areas would be scheduled to 31 the extent possible so as to avoid effects on passive recreation activities on-shore fishing. Mitigation 32 33 measures would also be available to address construction-related visual effects on sensitive 34 receptors from vegetation removal for transmission lines and access routes (AES-1a), provision of visual barriers between construction work areas and sensitive receptors (AES-1b), and locating 35 concrete batch plants and fuel stations away from sensitive resources and receptors (AES-1f). In 36 addition, the chapter identifies measures to address longer term visual effects associated with 37 38 changes to the landscape/visual setting from construction and the presence of new water conveyance features. These include developing and implementing a spoil/borrow and RTM area 39 management plan (AES-1c) (as discussed in Appendix 3C Construction Assumptions), restoring barge 40 loading facility sites once they are decommissioned (AES-1d), applying aesthetic design treatments 41 to all structures to the extent feasible (AES-1e), restoring concrete batch plants and fuel stations 42 43 upon removal of facilities (AES-1f), and implementing best management practices to implement a project landscaping plan (AES-1g). As described in Appendix 3B, Environmental Commitments, RTM 44 would be removed from RTM storage areas (which represent a substantial portion of the permanent 45 impact areas) and reused, as appropriate, as bulking material for levee maintenance, as fill material 46

- for habitat restoration projects, or other beneficial means of reuse identified for the material. 1
- 2 Anglers could move to other locations along the Sacramento River and throughout the Delta region.
- 3 Although construction would occur for more than 2 years and cause a long-term reduction in fishing
- 4 opportunities at one recreational site, construction of the proposed water conveyance facilities
- would not disperse fishing opportunities throughout the Delta. Additionally, mitigation measures 5
- are available to ensure access to and enhance nearby fishing sites, and to address noise and visual 6
- disturbances. The effect would not be adverse. 7
- **CEQA Conclusion:** The potential impact on covered and non-covered sport fish species from 8 9 construction activities would be considered less than significant because the BDCP would include environmental commitments to prevent water quality effects include environmental training; 10 implementation of stormwater pollution prevention plans, erosion and sediment control plans, 11 12 hazardous materials management plans, and spill prevention, containment, and countermeasure plans; disposal of spoils, RTM, and dredged material; and a barge operations plan (Appendix 3B, 13 *Environmental Commitments*). Mitigation Measures AQUA-1a and AQUA-1b would avoid and 14 minimize adverse effects on sport fish populations from impact pile driving. Mitigation Measure 15 REC-2 would ensure continued access for bank fishing at established locations; enhance fishing sites 16 17 near the proposed water conveyance facilities, including near Clifton Court Forebay; and provide adequate signage directing anglers to the formal sites. As described in Appendix 3B, Environmental 18 19 Commitments, RTM would be removed from RTM storage areas (which represent a substantial portion of the permanent impact areas) and reused, as appropriate, as bulking material for levee 20 maintenance, as fill material for habitat restoration projects, or other beneficial means of reuse 21 identified for the material. This impact would be less than significant. 22
- 23

#### Mitigation Measure REC-2: Provide Alternative Bank Fishing Access Sites

- Please refer to Mitigation Measure REC-2 under Impact REC-2 in the discussion of Alternative 4. 24
- 25 Mitigation Measure AQUA-1a: Minimize the Use of Impact Pile Driving to Address Effects of Pile Driving and Other Construction-Related Underwater Noise 26
- Please refer to Mitigation Measure AQUA-1a in Chapter 11, Fish and Aquatic Resources, 27 Alternative 1A, Impact AQUA-1. 28
- Mitigation Measure AQUA-1b: Use an Attenuation Device to Reduce Effects of Pile Driving 29 and Other Construction-Related Underwater Noise 30
- Please refer to Mitigation Measure AQUA-1b in Chapter 11, Fish and Aquatic Resources, 31 Alternative 1A, Impact AQUA-1. 32
- 33 Mitigation Measure NOI-1a: Employ Noise-Reducing Construction Practices during Construction 34
- Please refer to Mitigation Measure NOI-1a in Chapter 23, Noise, Alternative 1A, Impact NOI-1. 35
- Mitigation Measure NOI-1b: Prior to Construction, Initiate a Complaint/Response 36 **Tracking Program** 37
- Please refer to Mitigation Measure NOI-1b in Chapter 23, *Noise*, Alternative 1A, Impact NOI-1. 38

1 2 3	Mitigation Measure AES-1a: Locate New Transmission Lines and Access Routes to Minimize the Removal of Trees and Shrubs and Pruning Needed to Accommodate New Transmission Lines and Underground Transmission Lines Where Feasible
4 5	Please refer to Mitigation Measure AES-1a in Chapter 17, <i>Aesthetics and Visual Resources,</i> Alternative 1A, Impact AES-1.
6 7	Mitigation Measure AES-1b: Install Visual Barriers between Construction Work Areas and Sensitive Receptors
8 9	Please refer to Mitigation Measure AES-1b in Chapter 17, <i>Aesthetics and Visual Resources,</i> Alternative 1A, Impact AES-1.
10 11	Mitigation Measure AES-1c: Develop and Implement a Spoil/Borrow and Reusable Tunnel Material Area Management Plan
12 13	Please refer to Mitigation Measure AES-1c in Chapter 17, <i>Aesthetics and Visual Resources</i> , Alternative 1A, Impact AES-1.
14	Mitigation Measure AES-1d: Restore Barge Unloading Facility Sites Once Decommissioned
15 16	Please refer to Mitigation Measure AES-1d in Chapter 17, <i>Aesthetics and Visual Resources</i> , Alternative 1A, Impact AES-1.
17 18	Mitigation Measure AES-1e: Apply Aesthetic Design Treatments to All Structures to the Extent Feasible
19 20	Please refer to Mitigation Measure AES-1e in Chapter 17, <i>Aesthetics and Visual Resources,</i> Alternative 1A, Impact AES-1.
21 22	Mitigation Measure AES-1f: Locate Concrete Batch Plants and Fuel Stations Away from Sensitive Visual Resources and Receptors and Restore Sites upon Removal of Facilities
23 24	Please refer to Mitigation Measure AES-1f in Chapter 17, <i>Aesthetics and Visual Resources,</i> Alternative 1A, Impact AES-1.
25 26	Mitigation Measure AES-1g: Implement Best Management Practices to Implement Project Landscaping Plan
27 28	Please refer to Mitigation Measure AES-1g in Chapter 17, <i>Aesthetics and Visual Resources</i> , Alternative 1A, Impact AES-1.
29 30	Impact REC-5: Result in Long-Term Reduction of Recreational Fishing Opportunities as a Result of the Operation of the Proposed Water Conveyance Facilities
31 32 33 34 35	<b>NEPA Effects:</b> Operation of Alternative 4 may result in changes in entrainment, spawning, rearing and migration. However, in general, effects on (non-covered) fish species that are popular for recreational fishing as a result of these changes are not of a nature/level that will adversely affect recreational fishing. While there are some significant impacts to specific non-covered species, as discussed in Chapter 11, <i>Fish and Aquatic Resources</i> , Section 11.3.4.9, they are typically limited to

specific rivers and not the population of that species as a whole. The effect is not adverse because it
 would not result in a substantial long-term reduction in recreational fishing opportunities.

*CEQA Conclusion:* The potential impact on covered and non-covered sport fish species from
 operation of Alternative 4 would be considered less than significant because any impacts to fish and,
 as a result, impacts to recreational fishing, are anticipated to be isolated to certain areas and would
 not impact the species population of any popular sportfishing species overall.

## Impact REC-6: Cause a Change in Reservoir or Lake Elevations Resulting in Substantial Reductions in Water-Based Recreation Opportunities and Experiences at North- and South of-Delta Reservoirs

**NEPA Effects:** Generally, the peak recreation season at the reservoirs falls between May to 10 September. Reservoirs are usually at maximum storage volume and surface water elevation in May 11 and decline over the course of the summer through September. This analysis compares the results of 12 the CALSIM II end-of-September reservoir water surface elevations because typically this month has 13 14 the most instances when reservoir elevations fall below key recreation thresholds (i.e., number of 15 years out of the 82 simulated when the September end-of-month storage is less than the recreation 16 elevation threshold). Under these low surface water elevations, the overall usable reservoir area is 17 reduced and previously submerged islands or shoals may become exposed and affect boating safety. 18 In addition, shoreline recreation becomes degraded.

For each reservoir, a specific water surface level elevation was selected as the "recreation 19 threshold," an initial indicator to represent constrained boating conditions for the comparison of the 20 BDCP action alternative conditions to Existing Conditions (CEQA baseline) and the No Action 21 22 Alternative (2060) (alternative operations contribution [impact] comparison) (Table 15-12a and 23 Table 15-12b). Additional consideration of other factors is discussed, for instance where the modeling results show substantial changes to reservoir levels that may affect recreation at a 24 particular location (generally, this occurs for San Luis Reservoir). Also see Chapter 3, Description of 25 26 Alternatives, Section 3.6.4.2, for detailed information on the operational scenarios, and Appendix 5A, *Modeling Methodology*, for an explanation of the CALSIM II model and assumptions. 27

#### 28 Existing Conditions (CEQA Baseline) Compared to Alternative 4 (2060)

29 As shown in Table 15-12a and Table 15-12b, under Alternative 4 Operational Scenarios H1, H2, H3, and H4 recreation thresholds would be exceeded more frequently at Trinity, Shasta, Oroville, 30 Folsom, and San Luis Reservoirs relative to Existing Conditions. These changes represent a greater 31 than 10% increase in the frequency the recreation thresholds are exceeded. However, as discussed 32 33 under Section 15.3.1, Methods for Analysis, these changes in SWP/CVP reservoir elevations are primarily attributable to sea level rise and climate change. It is not possible to specifically define the 34 35 exact extent of the changes due to implementation of the action alternative using these model 36 simulation results. Thus, the precise contributions of sea level rise and climate change to the total differences between Existing Conditions and Alternative 4 cannot be isolated in this comparison. 37 Please refer to the comparison of the No Action Alternative (2060) to Alternative 4 (2060) for a 38 39 discussion of the potential effects on end-of-September reservoir and lake elevations attributable to operation of Alternative 4. 40

#### 1 No Action Alternative (2060) Compared to Alternative 4 (2060)

2 The comparison of Alternative 4 (2060) to the No Action Alternative (2060) condition most closely 3 represents changes in reservoir elevations that may occur as a result of operation of the alternative 4 because both conditions include sea level rise and climate change (see Appendix 5A, Modeling 5 *Methodology*). As shown in Table 15-12a and Table 15-12b, Alternative 4 Operational Scenarios H1, 6 H2, H3, and H4 would result in changes in the frequency with which the end-of-September reservoir 7 levels at Trinity Shasta, Oroville, Folsom New Melones and San Luis Reservoirs would fall below 8 levels identified as important water-dependent recreation thresholds. With the exception of San 9 Luis Reservoir, the CALSIM II modeling results indicate that reservoir levels under Alternative 4 10 operations would either not change or would fall below the individual reservoir recreation thresholds less frequently than under No Action Alternative (2060) conditions. Operation of 11 Alternative 4 would not adversely affect water-dependent or water-enhanced recreation at these 12 reservoirs. Overall, these conditions represent improved recreation conditions under operation of 13 Alternative 4 because there would be fewer years in which end-of-September reservoir levels would 14 fall below the recreation thresholds thus indicating better boating opportunities, when compared to 15 16 No Action Alternative (2060) conditions.

17 The modeling results for San Luis Reservoir indicates there could be up to 11, 38, 28, and 46 additional years under Alternative 4 Scenario H1, H2, H3, and H4, respectively during which the 18 19 reservoir level would fall below the reservoir boating threshold at the end of September for the Dinosaur Point boat launch. In addition, at the Basalt boat launch, which is accessible to elevation 20 340 feet, operations under Alternative 4 Scenarios H2 and H4 would result in 15 and 29 additional 21 22 years during which reservoir elevations would fall below the recreation threshold relative to the No 23 Action Alternative (2060) condition. This is a greater than 10% change and would be considered a 24 substantial reduction in recreational boating opportunities at San Luis Reservoir. Shoreline fishing would still be possible, and other recreation activities at the reservoir—picnicking, biking, hiking, 25 26 and fishing—would be available. The reduction in surface elevations at San Luis Reservoir under Scenarios H1 and H2 and H4 would result in an adverse impact on recreation occurring at the 27 reservoir by restricting access by boaters. Mitigation Measure REC-6 would be available to address 28 29 this effect.

**CEQA** Conclusion: This impact on water-dependent and water-enhanced recreation opportunities at 30 north- and south-of-Delta reservoirs would be less than significant because, with the exception of 31 32 San Luis Reservoir, the CALSIM II modeling results indicate that reservoir levels attributable to Alternative 1A (2060) operations would either not change (New Melones Reservoir) or would fall 33 34 below the individual reservoir thresholds less frequently than under No Action Alternative (2060). These changes in reservoir and lake elevations would result in a less-than-significant impact on 35 recreation opportunities and experiences at Trinity Lake, Shasta Lake, Lake Oroville, Folsom Lake, 36 37 and New Melones Lake. At Trinity Lake, Shasta Lake, Lake Oroville, and Folsom Lake, because there 38 would be fewer years in which the reservoir or lake levels fall below the recreation threshold relative to No Action Alternative (2060) conditions, these effects would be considered beneficial 39 40 effects on recreation opportunities and experiences. Operation of Alternative 4 would not substantially affect water-dependent or water-enhanced recreation at these reservoirs. At San Luis 41 Reservoir, although boating opportunities would be reduced more frequently for the Dinosaur Point 42 boat launch and the Basalt boat launch would not substantially change. The reduction in reservoir 43 access by boaters under Scenarios H2 and H4 would be significant because it is a greater than 10% 44 45 change (8 additional years or more). Operations as modeled under Alternative 4 Scenarios H2 and

H4 could substantially affect recreational boating at San Luis Reservoir and could result in a
 significant impact. Mitigation Measure REC-6 would reduce this impact to less than significant.

### Mitigation Measure REC-6: Provide a Temporary Alternative Boat Launch to Ensure Access to San Luis Reservoir

5 Consistent with applicable recreation management plans, DWR and Reclamation will work with 6 DPR to establish a boat ramp extension at or near the Basalt boat launch or other alternative 7 boat ramp site at San Luis Reservoir to maintain reservoir access in years when access becomes 8 unavailable.

### 9 Impact REC-7: Result in Long-Term Reduction in Water-Based Recreation Opportunities as a 10 Result of Maintenance of the Proposed Water Conveyance Facilities

11 **NEPA Effects:** Intake maintenance, such as painting, cleaning, making repairs, conducting biofouling 12 prevention, conducting corrosion prevention, and maintaining equipment could have a minor effect 13 on boat passage and navigation in the Sacramento River. Repair efforts requiring barges and divers, as well as activities to remove debris and sediment, could cause a temporary impediment to boat 14 15 movement and result in slowing of Sacramento River boat traffic in the immediate vicinity of the 16 affected intake structure and reduce opportunities for waterskiing, wakeboarding, or tubing in the 17 immediate vicinity of the intake structures. However, boat passage and navigation on the river would still be possible around any barges or other maintenance equipment and these effects would 18 be expected to be short-term (2 years or less). In addition, the areas around the proposed intake 19 locations are not usually used for waterskiing, wakeboarding, or tubing, and many miles of the 20 21 Sacramento River would still be usable for these activities during periodic maintenance events.

- Maintenance of intake facilities would result in periodic temporary but not substantial adverse effects on boat passage and water-based recreational activities. Any effects would be short-term and intermittent. Other facility maintenance activities would occur on land and would not affect boat passage and navigation. Implementation of the environmental commitment to provide notification of construction and maintenance activities in waterways (Appendix 3B, *Environmental Commitments*) would reduce these effects. These effects are not considered adverse.
- **CEQA Conclusion:** Effects on recreation resulting from the maintenance of intake facilities would be 28 short-term and intermittent and would not result in significant impacts on boat passage, navigation, 29 30 or water-based recreation within the vicinity of the intakes. In addition, implementation of the environmental commitment to provide notification of construction and maintenance activities in 31 32 waterways (Appendix 3B, Environmental Commitments) would further minimize these effects. Intake maintenance impacts on recreation would be considered less than significant because 33 impacts, if any, on public access or public use of established recreation facilities would last for 2 34 years or less. Mitigation is not required. 35

### Impact REC-8: Result in Long-Term Reduction in Land-Based Recreation Opportunities as a Result of Maintenance of the Proposed Water Conveyance Facilities

- 38 NEPA Effects: Conveyance facility maintenance may include painting, landscaping, equipment 39 replacement, and mechanical repairs that would be short-term and intermittent and would not
- 40 affect recreation opportunities. Maintenance activities for these facilities would be conducted within
- the individual facility right-of-way, which does not include any recreation facilities or recreation use
- 42 areas. In addition, there would be no public recreation use of the new facilities. Maintenance would

- 1 not result in any significant noise that would affect nearby recreational opportunities. Therefore,
- there would be no effects on recreation opportunities as a result of maintenance of the proposed
   water conveyance facilities.
- *CEQA Conclusion*: Maintenance of conveyance facilities would be short-term and intermittent and
   would not result in any changes to land-based recreational opportunities. Therefore, there would be
   no impact. Mitigation is not required.

### Impact REC-9: Result in Long-Term Reduction in Fishing Opportunities as a Result of Implementing Conservation Measures 2–21

9 **NEPA Effects:** Construction, and operation and maintenance of the proposed conservation 10 components as part of Alternative 4 could have effects related to recreational fishing that are similar in nature to those discussed above for construction, and operation and maintenance of proposed 11 water conveyance facilities. Although similar in nature, the potential intensity of any effects would 12 likely be substantially lower because the nature of the activities associated with implementing the 13 conservation components would be different—less heavy construction equipment would be 14 15 required and the restoration actions would be implemented over a longer time frame than CM1. Potential effects from implementation of the conservation components would be dispersed over a 16 17 larger area and would generally involve substantially fewer construction and operation effects associated with built facilities. Additionally, overall, the habitat restoration and enhancement 18 components would be expected to result in long-term benefits to aquatic species. Additional 19 discussion related to the individual conservation measures is provided below. 20

- Under CM2, the Yolo Bypass would be modified to increase the frequency, duration, and magnitude 21 22 of floodplain inundation. These actions would improve passage and habitat for Sacramento splittail, 23 Chinook salmon, lamprey, and possibly steelhead. The modifications, which include fish passage improvements and flow management facilities, would be implemented in four phases starting with 24 plan implementation and continuing to approximately 2063. CM2 would reduce migratory delays 25 and loss of adult salmon, steelhead, and sturgeon at Fremont Weir and other structures; enhance 26 27 rearing habitat for Sacramento River Basin salmonids; enhance spawning and rearing habitat for Sacramento splittail; and improve food sources for delta smelt downstream of the bypass. To 28 29 achieve this, CM2 includes modifications to the Yolo Bypass that, in balance with existing uses, 30 would benefit covered fish by increasing the frequency, duration, and magnitude of floodplain inundation and improving fish passage. 31
- Yolo Bypass fishery enhancement would be achieved with site-specific projects to construct fish passage improvements and facilities to introduce and manage additional flows for seasonal floodplain habitat. Prior to construction for each project, the preparatory actions would include interagency coordination, feasibility evaluations, site or easement acquisition, modifications to agricultural practices, development of site-specific plans, and environmental compliance.
- The YBFEP would propose a balance between important uses of the Yolo Bypass such as flood protection, agriculture, endangered terrestrial species habitat, fisheries habitat, the Yolo Natural Heritage Program, and managed wetlands habitat as described in existing state and federal land management plans associated with the Yolo Bypass Wildlife Area and existing conservation easements on private land.
- 42 Noise and the physical footprint associated with these physical modifications would temporarily
   43 affect the quality and access of fishing opportunities in the affected areas. The maximum extent of

inundation in the Yolo Bypass would not increase from current conditions, but the frequency and 1 2 duration of inundation events would increase. This modification in operations would affect onshore fishing opportunities. Shore fishing would be temporarily affected by reduced access to the popular 3 4 deeper channels due to an increased floodplain footprint in the Yolo Bypass Wildlife Area. This conservation measure was designed, in part, to improve habitat for covered fish species, including 5 6 Chinook salmon, green and white sturgeon, and steelhead. These habitat improvement elements 7 would lead to increased populations of targeted fish species, which over time, could benefit recreational fishing opportunities. Thus, to the extent that access is available to anglers, the fishing 8 9 experience for native sport species benefiting from this measure would improve based on hypothetical higher catch rates. Environmental commitments would be available to reduce the 10 effects of inundation on fishing opportunities. 11

- 12 CM4 would provide for the restoration of 16,300 acres of tidal habitat (brackish emergent wetland, freshwater emergent wetland, perennial aquatic, other wetland, and adjacent upland [to 13 accommodate sea level rise]) in the near-term and up to 65,000 acres in the late long-term. The 14 extent of restored tidal habitat includes a contiguous habitat gradient encompassing restored 15 shallow subtidal aquatic habitat, restored tidal mudflat, restored tidal marsh plain habitat, and 16 adjoining transitional upland habitat. Areas to be restored would be modified by breaching and 17 lowering levees, constructing new or modified levees to protect adjacent areas from flooding, 18 19 connecting remnant sloughs or channels to improve circulation, and modifying ground elevations to reduce effects of subsidence. Tidal habitat restoration activities would lead to temporary decreases 20 in boat and onshore fishing opportunities and quality due to the physical footprint, noise, odors, and 21 22 other conditions created by site preparation and earthwork activities, including channel and bank 23 modification in restoration areas. Tidal habitat restoration could permanently disrupt existing points of fishing access, eliminating recreational opportunities. Depending on the extent of 24 25 recreational access granted to the public in new tidal habitat areas, however, this measure could also support expanded opportunity for shore-based and boat fishing. This conservation measure 26 27 was designed, in part, to improve habitat for covered fish species, including Chinook salmon, green and white sturgeon, river and Pacific lamprey, and steelhead. CM4 would improve fish habitat which 28 29 would be expected to lead to increased populations of targeted fish species, which over time, would benefit fishing experience associated with these and other target species that benefit from restored 30 tidal habitat. 31
- Another guiding principle in the design of CM4 is the limitation of environmental conditions that favor nonnative predator fish species, including striped bass. Predator removal measures would be highly localized and would not appreciably decrease Delta-wide abundance of predatory game fish (refer to Chapter 11, *Fish and Aquatic Resources*, Section 11.3.4.9). The recreational experience associated with fishing for these species would not be expected to be substantially reduced. On balance, it is anticipated that CM4 would have a minor positive effect on the fishing experience in the Delta region.
- CM5 provides for the restoration of 1,000 acres of seasonally inundated floodplain habitat within 39 the Delta in the early long-term and up to 10,000 acres in the late long-term. Seasonally inundated 40 floodplain restoration could occur along channels in many locations in the north, east, and/or south 41 Delta. In most areas, setback levees would be constructed to modify the channel configuration. The 42 43 most promising opportunities for large-scale restoration are in the south Delta along the San Joaquin, Old, and Middle Rivers channels. While temporary earthwork and site preparation 44 measures could temporarily limit recreational access and interfere with the quality of fishing in 45 restoration areas, this measure would result in an increase in boat fishing opportunities as a result 46

of improvements in riparian habitat for a number of fish species and increased areas for boat
 navigation. Similar improvements may also exist for onshore fishing, though current points of access

3 may be eliminated following implementation of restoration activities.

Within the first 40 years of Plan implementation, a total of 10,000 acres of seasonally inundated
floodplain would be restored under Alternative 4. Seasonally inundated floodplain restoration could
occur along channels in many locations in the north, east, and/or south Delta. These restoration
measures would result in a further increase in onshore and boat fishing opportunities due to
improvements in riparian habitat for fish; however, existing points of access may be modified or
disrupted.

CM6 would create benches on the outboard side of levees or create setback levees. Site preparation 10 and earthwork associated with the construction of these areas and potential access restrictions 11 12 would lead to temporary or permanent decreases in boat and onshore fishing quality and 13 opportunities. However, CM6 was designed, in part, to improve habitat for covered fish species, including Chinook salmon, sturgeon, and steelhead. CM6 would improve the fishing experience 14 associated with these and other target species that benefit from enhanced channel margin habitat. 15 Another guiding principle in the design of this measure is the limitation of environmental conditions 16 that favor nonnative predator fish species, including striped bass. The recreational experience 17 associated with fishing for these species would be reduced by this measure. After 20 years of 18 19 implementation, the BDCP would cumulatively enhance 10 miles of channel margin habitat. After 30 years, this measure would cumulatively enhance 20 miles of channel margin. This measure would 20 21 modify channel geometry and restore riparian, marsh, and mudflat habitats along existing levees. On 22 balance, it is anticipated that because of these habitat improvements and expected increase in targeted fish populations, this measure would make a minor improvement to the fishing experience 23 24 in the Delta region.

25 CM7 would restore 1,100 acres of riparian habitat in the first 15 years and up to 5,000 acres in the late long-term. Areas chosen for implementation of this measure would be associated with 26 restoration and enhancement activities associated with CM4, CM5, and CM6. Restoration of riparian 27 habitat would support fish habitat by increasing the input of organic material and by increasing the 28 29 extent of shaded riverine aquatic (SRA) cover. By year 40 of implementation, the BDCP would 30 cumulatively restore 5,000 acres of riparian habitat. While construction activities associated with this component may temporarily or permanently restrict some access for anglers and create 31 temporary conditions less favorable for fishing activities, this measure would improve fish habitat, 32 33 which would be expected to result in higher populations of targeted species and lead to an enhanced 34 fishing experience.

Under CM11 management plans for natural communities may be prepared for specific reserves or for multiple reserves within a specified geographic area. Management and enhancement actions would be implemented for the following natural communities: tidal aquatic and wetland, nontidal aquatic and wetland, riparian, grasslands and associated seasonal wetland, inland dune scrub, and agricultural lands and managed wetlands. Depending on the level of recreational access granted by management plans, this measure could increase or decrease opportunities for anglers within the Delta region.

42 CM12 would minimize adverse effects of methylmercury on covered fish species, including white
 43 sturgeon and North American green sturgeon, and Sacramento splittail. This measure, if successful

- in reducing predation caused as a byproduct of methylmercury and improving fish health, would
   support an enhanced fishing experience for onshore and boat-based anglers.
- 3 CM13 would control nonnative aquatic vegetation including Brazilian waterweed, water hyacinth, 4 and other nonnative submerged and floating aquatic vegetation in BDCP tidal habitat restoration areas. Site-specific conditions and the intended goal would dictate the specific method of removal. 5 6 This measure is hypothesized to reduce predation mortality on covered species (juvenile salmon, 7 steelhead, and splittail) by reducing habitat for nonnative predatory fish and by increasing turbidity 8 levels. Increased turbidity could also support delta and longfin smelt foraging. Control of nonnative 9 aquatic vegetation could also support access to additional rearing habitat for covered species, as well as increased food availability stemming from greater light levels for phytoplankton growth. 10 Operations associated with vegetation control, particularly mechanical removal, would 11 intermittently and temporarily affect the quality of fishing. However, this measure would increase 12 13 opportunities for onshore and boat fishing for species that are hampered by the presence of excessive nonnative vegetation. While these activities would reduce the fishing experience related to 14 nonnative predatory fish, overall these efforts would not appreciably reduce Delta-wide abundances 15 of predatory game fish (i.e., largemouth bass, striped bass) and populations would not be 16 diminished to the extent that fishing opportunities would be adversely affected (refer to Chapter 11, 17 Fish and Aquatic Resources, Section 11.3.4.9). 18
- CM14 would maintain dissolved oxygen (DO) levels above levels that impair covered fish species in
   the Stockton Deep Water Ship Channel when covered species are present. The BDCP would operate
   and maintain an oxygen aeration facility in the Stockton Deep Water Ship Channel to increase DO
   concentrations. By improving conditions for covered and game fish species, this measure would
   increase opportunities for onshore and boat fishing activities.
- CM15 would reduce local effects of predators on covered fished species by conducting predator 24 25 control in areas with high predator density. Predator hot spots would be identified and control methods would be adopted including the removal of predator hiding spots, modification of channel 26 geometry, targeted removal of predators, and other focused methods as dictated by site-specific 27 28 conditions and the intended outcome or goal. Preference for which hot spots to address would be 29 given to areas of high overlap with covered fish species, such as migratory routes or spawning and 30 rearing habitats. Predator control would decrease opportunities for onshore and boat fishing for species targeted for removal but would improve fishing opportunities for game species benefiting 31 from reduced predation. If implementation includes a relaxation of regulations relating to bag limits 32 33 or size restrictions associated with predatory species, this measure would carry a beneficial effect 34 for anglers targeting these species as well. Overall, as for other CMs targeting predator species, these efforts would not appreciably reduce Delta-wide abundances of predatory game fish such that 35 recreational fishing would be adversely affected (refer to Chapter 11, Fish and Aquatic Resources, 36 Section 11.3.4.9). 37
- CM16 involves nonphysical fish barriers at the junction of channels with low survival of
   outmigrating juvenile salmonids to deter fish from entering these channels. Nonphysical fish barrier
   placement locations would include the Head of Old River, the Delta Cross Channel, and Georgiana
   Slough, and could possibly include Turner Cut, Columbia Cut, the Delta-Mendota Canal intake, and
   Clifton Court Forebay. Installation of these barriers could temporarily limit fishing activities by
   creating noise and necessitating a physical footprint in existing fishing areas. This measure would
   decrease opportunities for onshore and boat fishing in some channels but would support overall

native fish populations, resulting in a mixed, but minimal, effect on fishing opportunities across the
 Delta region.

3 To address the illegal harvest of covered species across the study area, under CM17, the BDCP 4 Implementation Office would contribute funds directly to the CDFW Delta-Bay Enhanced Enforcement Program to hire and equip additional staff to improve enforcement against poaching of 5 6 covered species. The program currently has a 10-warden squad; the BDCP would provide funds to 7 hire and equip 23 additional staff, including 17 game wardens and 6 supervisory and administrative 8 staff, to increase enforcement of fishing regulations. While this measure would curb illegal fishing 9 activities and could result in greater regulatory burdens for law-abiding anglers as a result of increased inspection frequency, it would increase opportunities for a wider number of individuals 10 11 through the enforcement of bag limits.

- 12 CM18 would establish new conservation propagation programs and expand the existing program for 13 delta and longfin smelt. This measure would include development of a delta and longfin smelt conservation hatchery by USFWS. The specifications and operations of this facility have not been 14 developed. The final selection of a location for the facility will involve additional environmental 15 review. The location is expected to be within the study area in the vicinity of Rio Vista. The BDCP 16 identifies potential USFWS conservation hatchery facility locations in this area (see Figure 3.4-20). 17 One site is northwest of the city limits and could be used for a supplementation production facility. 18 19 This site is not near any existing well-established recreation sites or opportunities and is approximately 1 mile from the Sacramento River such that future construction and operation 20 21 activities would not be expected to affect water-based recreation opportunities and experiences. 22 The other site is a former Army Reserve on the west river bank, south of the city limits, that would 23 be developed as a genetic refuge and research facility. Construction at this site could affect 24 recreation activities and experiences at the Delta Marina Yacht Harbor, immediately north of the 25 site, and boating (including boat fishing) on the Sacramento River, depending on noise levels and the 26 degree of visual disturbances. Additional permitting and environmental documentation would be needed to implement this conservation measure once facility designs and funding are available. 27 28 Overall, implementation of CM18 would not be expected to have an adverse effect on fishing 29 opportunities because construction of the facility would be anticipated to last 2 years or less (short 30 term) and operation of the facility would not be expected to affect recreational fishing.
- Under CM19, the BDCP Implementation Office would provide a mechanism for implementing stormwater treatment measures that would result in decreased discharge of contaminants to the Delta. These measures would be focused on urban areas and would fund local government projects to reduce pollutant discharges in stormwater. This conservation measure is intended to reduce the amount of pollution in stormwater runoff entering Delta waterways. These efforts would benefit aquatic species, including sport fish populations, in the study area. There would be no adverse effect on recreational fishing.
- 38 Under CM20, the BDCP Implementation Office would fund a Delta Recreational Users Invasive 39 Species Program designed to implement actions to prevent the introduction of new aquatic invasive species and reduce the spread of existing aquatic invasive species via recreational watercraft, 40 trailers, and other mobile recreational equipment used in aquatic environments in the study area. 41 The program would consist of two primary elements targeting recreational boaters: education and 42 43 outreach, and watercraft inspection. Education and outreach printed materials and interpretive displays would provide information regarding the presence and range of existing aquatic invasive 44 species, the various vectors of aquatic invasive species, the threat of existing aquatic invasive 45

- 1 species spreading within the study area, and the risk of new aquatic invasive species introductions.
- 2 The watercraft inspection would involve development and implementation of a comprehensive
- 3 inspection program. This type of program involves screening interviews at the point of entry; a
- 4 comprehensive inspection of all high risk watercraft, trailers, and equipment identified as high-risk
- 5 during the screening interview; decontamination and/or quarantine or exclusion of watercraft,
- trailers, and equipment that are not clean, drained, and dry; and optional vessel certification. These
   efforts would benefit aquatic species, including sport fish populations, in the study area. Although
- efforts would benefit aquatic species, including sport fish populations, in the study area. Although
   there could be a marginal effect on the recreation experience if boaters are delayed at the boat
- 9 launch, it is expected that there would be no adverse effect on recreational fishing.
- Under CM21, the BDCP proponents would provide funding for actions that would minimize the 10 potential for entrainment of covered fish associated with operation of nonproject diversions and 11 12 also to improve Delta ecosystem health by reducing the diversion of plankton and other nutritional resources into nonproject diversions, thereby benefiting all covered fishes. The number and size of 13 14 the diversions that would be eliminated are not precisely known because the affected parcels have not yet been identified and moreover, some existing diversions may be remediated before being 15 incorporated into the BDCP preserve system. Unscreened diversions may be handled through 16 17 removal of individual diversions that have relatively large effects on covered fish species; consolidation of multiple unscreened diversions to a single or fewer screened diversions placed in 18 19 lower quality habitat; relocation of diversions with substantial effects on covered species from high quality to lower quality habitat, in conjunction with screening; reconfiguration and screening of 20 individual diversions in high quality habitat to take advantage of small-scale distribution patterns 21 22 and behavior of covered fish species relative to the location of individual diversions in the channel; 23 voluntary alteration of the daily and seasonal timing of diversion operation; or other methods may be implemented if the technical team determines it to be appropriate. Implementation of this 24 25 measure would likely involve some in-water construction at some sites. These activities would be 26 highly localized and of short duration and would not be expected to result in adverse effects on 27 recreational fishing in the study area. Mitigation measures and environmental commitments would be available to reduce the effects of construction on recreation opportunities an experiences in the 28 29 study area.
- During the implementation stage, construction activity associated with conservation measures could result in adverse effects on recreation by temporarily or permanently limiting access to fishing sites and disturbing fish habitat. The conservation measures are expected to result in a long-term beneficial effect on recreation by enhancing aquatic habitat and fish abundance in the study area.
- **CEQA Conclusion:** CM2–CM21 in the long-term would be expected to improve fishing opportunities 34 by enhancing fish habitat in the Yolo Bypass; restoring tidal habitat, seasonally inundated 35 floodplains, channel margins, and riparian habitat; controlling aquatic vegetation and predators; 36 controlling illegal harvest of covered species; and expanding boat launch facilities. During the 37 38 implementation stage, these measures could result in impacts on fishing opportunities by temporarily or permanently limiting access to fishing sites and disturbing fish habitat. CM2 would 39 increase the floodplain footprint in the Yolo Bypass Wildlife Area, which would result in decreased 40 onshore fishing opportunities. These impacts would be considered less than significant because the 41 BDCP would include environmental commitments to consult with CDFW to expand wildlife viewing, 42 43 angling, and hunting opportunities, as described in Recommendation DP R14 of the Delta Plan(Appendix 3B, Environmental Commitments). CM4, CM13, and CM15 target predator fish species 44 and although these CMs would result in highly localized reductions of predatory species, overall, 45 these measures would not result in an appreciable decrease in Delta-wide abundances of predatory 46

game fish (refer to Chapter 11, Fish and Aquatic Resources, Section 11.3.4.9). Construction of 1 2 facilities could have short-term impacts on the noise or visual setting and could indirectly affect 3 recreational fishing. The potential impact on covered and non-covered sport fish species from 4 construction activities would be considered less than significant because the BDCP would include 5 environmental commitments to prevent water quality effects include environmental training; implementation of stormwater pollution prevention plans, erosion and sediment control plans, 6 7 hazardous materials management plans, and spill prevention, containment, and countermeasure plans; disposal of spoils, and dredged material; and a barge operations plan (Appendix 3B, 8 9 *Environmental Commitments*). In addition, mitigation measures and environmental commitments identified to reduce the effects of constructing CM1 would also be used to minimize effects of 10 construction on recreation (i.e., visual conditions, noise, transportation/access) associated with 11 implementation of the other conservation components. Because construction of the conservation 12 13 measure component facilities would be less intense and of shorter duration than construction of 14 CM1 conveyance facilities, the mitigation measures and environmental commitments would reduce 15 the construction-related impacts on recreational fishing associated with the other conservation measures to a less-than-significant level. Further, the individual facilities or conservation elements 16 17 will undergo additional environmental review and permitting which will include identification of 18 site-specific measures to further protect resources.

- 19 Environmental commitments that will reduce construction-related impacts on recreation include a noise abatement plan and consultation with CDFW to expand recreational opportunities (Appendix 20 3B, Environmental Commitments; also see additional discussion under Impact REC-2 and Impact 21 22 REC-3, above). In addition, a number of mitigation measures will address construction-related 23 impacts on recreational fishing by reducing the degree of aesthetic and visual degradation at 24 construction sites (see Chapter 17, Aesthetics and Visual Resources, Section 17.3.3.2, Mitigation 25 Measures AES-1a, AES-1b, AES-1c, AES-1d, AES-1e, AES-1f, AES-1g, AES-4b, and AES-4c; also see 26 additional discussion under Impact REC-2 and Impact REC-3, above). Mitigation measures TRANS-27 1a, TRANS-1b, and TRANS-1c will address traffic and transportation safety and access conditions that could affect public use of recreation areas (see additional discussion under Impact REC-2 and 28 29 Impact REC-3, above, and Chapter 19, Transportation, Section 19.3.3.9). Mitigation measures NOI-1a 30 and NOI-1b will address construction-related noise concerns (see additional discussion under Impact REC-2 and Impact REC-3, above and Chapter 23, Noise, Section 23.4.3.9). Finally, should 31 construction of conservation measure facilities require pile-driving, mitigation measures to protect 32 fish and aquatic species would be implemented to reduce these impacts (see additional discussion 33 under Impact REC-4, above and Chapter 11, Fish and Aquatic Resources, Section 11.3.4.9). 34
- In the long term, the impact on fishing opportunities would be considered beneficial because the conservation measures are intended to enhance aquatic habitat and fish abundance.

# Mitigation Measure AES-1a: Locate New Transmission Lines and Access Routes to Minimize the Removal of Trees and Shrubs and Pruning Needed to Accommodate New Transmission Lines and Underground Transmission Lines Where Feasible

Please refer to Mitigation Measure AES-1a in Chapter 17, *Aesthetics and Visual Resources*,
Alternative 1A, Impact AES-1.

1 2	Mitigation Measure AES-1b: Install Visual Barriers between Construction Work Areas and Sensitive Receptors
3 4	Please refer to Mitigation Measure AES-1b in Chapter 17, <i>Aesthetics and Visual Resources,</i> Alternative 1A, Impact AES-1.
5 6	Mitigation Measure AES-1c: Develop and Implement a Spoil/Borrow and Reusable Tunnel Material Area Management Plan
7 8	Please refer to Mitigation Measure AES-1c in Chapter 17, <i>Aesthetics and Visual Resources</i> , Alternative 1A, Impact AES-1.
9	Mitigation Measure AES-1d: Restore Barge Unloading Facility Sites Once Decommissioned
10 11	Please refer to Mitigation Measure AES-1d in Chapter 17, <i>Aesthetics and Visual Resources,</i> Alternative 1A, Impact AES-1.
12 13	Mitigation Measure AES-1e: Apply Aesthetic Design Treatments to All Structures to the Extent Feasible
14 15	Please refer to Mitigation Measure AES-1e in Chapter 17, <i>Aesthetics and Visual Resources,</i> Alternative 1A, Impact AES-1.
16 17	Mitigation Measure AES-1f: Locate Concrete Batch Plants and Fuel Stations Away from Sensitive Visual Resources and Receptors and Restore Sites upon Removal of Facilities
18 19	Please refer to Mitigation Measure AES-1f in Chapter 17, <i>Aesthetics and Visual Resources</i> , Alternative 1A, Impact AES-1.
20 21	Mitigation Measure AES-1g: Implement Best Management Practices to Implement Project Landscaping Plan
22 23	Please refer to Mitigation Measure AES-1g in Chapter 17, <i>Aesthetics and Visual Resources</i> , Alternative 1A, Impact AES-1.
24 25	Mitigation Measure AES-4b: Minimize Fugitive Light from Portable Sources Used for Construction
26 27	Please refer to Mitigation Measure AES-4b in Chapter 17, <i>Aesthetics and Visual Resources,</i> Alternative 1A, Impact AES-4.
28 29	Mitigation Measure AES-4c: Install Visual Barriers along Access Routes, Where Necessary, to Prevent Light Spill from Truck Headlights toward Residences
30 31	Please refer to Mitigation Measure AES-4c in Chapter 17, <i>Aesthetics and Visual Resources,</i> Alternative 1A, Impact AES-4.
32 33	Mitigation Measure TRANS-1a: Implement Site-Specific Construction Traffic Management Plan
34 35	Please refer to Mitigation Measure TRANS-1a in Chapter 19, <i>Transportation</i> , Alternative 1A, Impact TRANS-1.

1 2	Mitigation Measure TRANS-1b: Limit Hours or Amount of Construction Activity on Congested Roadway Segments
3 4	Please refer to Mitigation Measure TRANS-1b in Chapter 19, <i>Transportation</i> , Alternative 1A, Impact TRANS-1.
5 6	Mitigation Measure TRANS-1c: Make Good Faith Efforts to Enter into Mitigation Agreements to Enhance Capacity of Congested Roadway Segments
7 8	Please refer to Mitigation Measure TRANS-1c in Chapter 19, <i>Transportation</i> , Alternative 1A, Impact TRANS-1.
9 10	Mitigation Measure NOI-1a: Employ Noise-Reducing Construction Practices during Construction
11	Please refer to Mitigation Measure NOI-1a in Chapter 23, Noise, Alternative 1A, Impact NOI-1.
12 13	Mitigation Measure NOI-1b: Prior to Construction, Initiate a Complaint/Response Tracking Program
14	Please refer to Mitigation Measure NOI-1b in Chapter 23, Noise, Alternative 1A, Impact NOI-1.
15 16	Mitigation Measure AQUA-1a: Minimize the Use of Impact Pile Driving to Address Effects of Pile Driving and Other Construction-Related Underwater Noise
17 18	Please refer to Mitigation Measure AQUA-1a in Chapter 11, <i>Fish and Aquatic Resources,</i> Alternative 1A, Impact AQUA-1.
19 20	Mitigation Measure AQUA-1b: Use an Attenuation Device to Reduce Effects of Pile Driving and Other Construction-Related Underwater Noise
21 22	Please refer to Mitigation Measure AQUA-1b in Chapter 11, <i>Fish and Aquatic Resources</i> , Alternative 1A, Impact AQUA-1.
23 24	Impact REC-10: Result in Long-Term Reduction in Boating-Related Recreation Opportunities as a Result of Implementing Conservation Measures 2–21
25 26 27 28 29 30 31	<b>NEPA Effects:</b> This assessment evaluates BDCP conservation measures related to habitat restoration and enhancement efforts and those designed to reduce other stressors, describing their potential effects on boating recreation in the study area. Because the details surrounding the location and implementation of many of these measures are under development, these topics are addressed at a programmatic level. CM17, Illegal Harvest Reduction, is an enforcement funding measure; CM19, Urban Stormwater Treatment, would reduce pollutant discharges in stormwater—these measures would not affect recreational boating opportunities and are not discussed in this analysis.
32 33 34 35 36 37	Under CM2, the Yolo Bypass would be modified to increase the frequency, duration, and magnitude of floodplain inundation. These actions would improve passage and habitat for Sacramento splittail, Chinook salmon, lamprey, and possibly steelhead. The modifications, which include fish passage improvements and flow management facilities, would be implemented in four phases starting with plan implementation and continuing to approximately 2063. Boats are not allowed in the Yolo Bypass Wildlife Area, so there would be no effect on boating opportunities due to construction

- 1 activities associated with the physical modifications for this measure. The maximum extent of
- 2 inundation in the Yolo Bypass would not increase from current conditions, but the frequency and
- 3 duration of inundation events would increase. This measure would not affect opportunities for
- 4 boating-related activities as a result of longer inundation periods.
- CM4 provides for the restoration of 16,300 acres of tidal habitat (brackish emergent wetland, 5 6 freshwater emergent wetland, perennial aquatic, other wetland, and adjacent upland [to 7 accommodate sea level rise]) in the near-term and up to 65,000 acres in the late long-term. In the 8 early long-term, BDCP implementation would provide for the cumulative restoration of 25,975 acres 9 of freshwater and brackish tidal habitat in the BDCP ROAs under all the action alternatives. In the late long-term, a cumulative 65,000 acres of freshwater and brackish tidal habitat throughout the 10 11 ROAs would be restored. The extent of restored tidal habitat includes a contiguous habitat gradient 12 encompassing restored shallow subtidal aquatic habitat, restored tidal mudflat, restored tidal marsh 13 plain habitat, and adjoining transitional upland habitat. Areas to be restored would be modified by 14 breaching and lowering levees, constructing new or modified levees to protect adjacent areas from flooding, connecting remnant sloughs or channels to improve circulation, and modifying ground 15 elevations to reduce effects of subsidence. CM4 would lead to temporary decreases in boat-related 16 17 recreation opportunities as a result of noise and other conditions associated with channel and bank modification activities in restoration areas. Following completion of restoration, CM4 would support 18 19 expanded opportunities for boating in reconnected and dredged sloughs.
- CM5 provides for restoration of 1,000 acres of seasonally inundated floodplain habitat within the 20 21 Delta in the early long-term and up to 10,000 acres in the late long-term. Seasonally inundated 22 floodplain restoration could occur along channels in many locations in the north, east, and/or south 23 Delta. In most areas, setback levees would be constructed to modify the channel configuration. The 24 most promising opportunities for large-scale restoration are in the south Delta along the San 25 Joaquin, Old, and Middle Rivers channels. These locations offer benefits to covered fish species, practicability considerations, and compatibility with potential flood management projects. While 26 site preparation and earthwork activities associated with restoration may temporarily limit some 27 28 boating access and lead to degraded conditions resulting from noise, odors, or visual effects, CM5 29 would result in an increase in boat-related recreation opportunities as a result of the seasonal 30 expansion of navigable areas.
- 31 Channel margin habitat enhancement would modify channel geometry and restore riparian, marsh, and mudflat habitats along existing levees. At least 5 miles of habitat would be enhanced within the 32 33 first 10 years and up to 20 miles after 30 years. CM6 would create benches on the outboard side of 34 levees or create setback levees. Construction effects including noise, odors, and deteriorated visual conditions would temporarily alter the quality of the boating experience in enhancement areas. 35 Where construction and completion of new benches would extend into existing waterways, 36 navigable areas would be slightly reduced, which would permanently affect boating-related 37 38 recreation. However, in cases where setback levees are constructed and channels are expanded, 39 there would be a slight increase in boating opportunities.
- CM11 would provide beneficial effects on boating opportunities by allowing recreation to occur on
  approximately 61,000 acres of lands in the BDCP reserve system, consisting of grassland, vernal
  pool complex, riparian, managed wetland, and aquatic natural community types (see BDCP Chapter
  4, Section 4.2.3.9.2 *Recreation*). The reserve system would update one boating facility, as well as a
  new boat launch facility within the footprint of the North Delta diversion facilities, which would
  increase opportunities for boating within the study area.

- 1 CM13 would control nonnative aquatic vegetation including Brazilian waterweed, water hyacinth,
- 2 and other nonnative submerged and floating aquatic vegetation in BDCP tidal habitat restoration
- 3 areas. While aquatic vegetation removal operations could temporarily restrict or obstruct
- 4 navigation and reduce the quality of boating, overall the measure would increase boat passage and
- 5 navigation and would improve the boating experience.
- 6 Under CM16, nonphysical fish barriers would be placed at the head of Old River, the Delta Cross
- 7 Channel, and Georgiana Slough and could possibly include Turner Cut, Columbia Cut, the Delta-
- 8 Mendota Canal intake, and Clifton Court Forebay. Depending on their design, the construction and
- 9 operation of these barriers could constrict boat passage or necessitate lower speed limits, diminishing the basting sum arises or summer days are summer as a summer of the barriers.
- 10 diminishing the boating experience around the barriers.
- Implementing the conservation measures could result in an adverse effect on recreation by limiting boating by reducing the extent of navigable waterways available to boaters. Once implemented, the conservation measures could provide beneficial effects to recreation by expanding the extent of navigable waterways available to boaters, improving and expanding boat launch facilities, and removing nonnative vegetation that restricts or obstructs navigation.
- CM18 would establish new conservation propagation programs and expand the existing program for 16 delta and longfin smelt. This measure would include development of a delta and longfin smelt 17 conservation hatchery by USFWS. The specifications and operations of this facility have not been 18 19 developed. The final selection of a location for the facility will involve additional environmental 20 review. The location is expected to be within the study area in the vicinity of Rio Vista. The BDCP 21 identifies potential USFWS conservation hatchery facility locations in this area (see Figure 3.4-20). 22 One site is northwest of the city limits and could be used for a supplementation production facility. This site is not near any existing well-established recreation sites or opportunities and is 23 approximately 1 mile from the Sacramento River such that future construction and operation 24 25 activities would not be expected to affect water-based recreation opportunities and experiences. 26 The other site is a former Army Reserve on the west river bank, south of the city limits, that would be developed as a genetic refuge and research facility. Construction at this site could affect 27 recreation activities and experiences at the Delta Marina Yacht Harbor, immediately north of the 28 29 site, and boating on the Sacramento River, depending on noise levels and the degree of visual 30 disturbances. Overall, implementation of CM18 would not be expected to have an adverse effect on recreational boating opportunities because construction of the facility would be anticipated to last 2 31 years or less (short term) and operation of the facility would not be expected to affect recreational 32 33 boating.
- Under CM20, the BDCP Implementation Office would fund a Delta Recreational Users Invasive 34 35 Species Program designed to implement actions to prevent the introduction of new aquatic invasive species and reduce the spread of existing aquatic invasive species via recreational watercraft, 36 trailers, and other mobile recreational equipment used in aquatic environments in the study area. 37 The program would consist of two primary elements targeting recreational boaters: education and 38 outreach, and watercraft inspection. Education and outreach printed materials and interpretive 39 displays would provide information regarding the presence and range of existing aquatic invasive 40 species, the various vectors of aquatic invasive species, the threat of existing aquatic invasive 41 species spreading within the study area, and the risk of new aquatic invasive species introductions. 42 The watercraft inspection would involve development and implementation of a comprehensive 43 inspection program. This type of program involves screening interviews at the point of entry; a 44 comprehensive inspection of all high risk watercraft, trailers, and equipment identified as high-risk 45

- 1 during the screening interview; decontamination and/or quarantine or exclusion of watercraft,
- 2 trailers, and equipment that are not clean, drained, and dry; and optional vessel certification.
- 3 Although there could be a marginal effect on the recreation experience if boaters are delayed at the
- 4 boat launch, it is expected that there would be no adverse effect on recreational boating.

Under CM21, the BDCP proponents would provide funding for actions that would minimize the 5 6 potential for entrainment of covered fish associated with operation of nonproject diversions and 7 also to improve Delta ecosystem health by reducing the diversion of plankton and other nutritional 8 resources into nonproject diversions, thereby benefiting all covered fishes. The number and size of 9 the diversions that would be eliminated are not precisely known because the affected parcels have not yet been identified and moreover, some existing diversions may be remediated before being 10 11 incorporated into the BDCP preserve system. Unscreened diversions may be handled through removal of individual diversions that have relatively large effects on covered fish species; 12 consolidation of multiple unscreened diversions to a single or fewer screened diversions placed in 13 14 lower quality habitat; relocation of diversions with substantial effects on covered species from high quality to lower quality habitat, in conjunction with screening; reconfiguration and screening of 15 individual diversions in high quality habitat to take advantage of small-scale distribution patterns 16 and behavior of covered fish species relative to the location of individual diversions in the channel; 17 voluntary alteration of the daily and seasonal timing of diversion operation; or other methods may 18 19 be implemented if the technical team determines it to be appropriate. Implementation of this measure would likely involve some in-water construction at some sites. These activities would be 20 21 highly localized and of short duration and would not result in adverse effects on recreational 22 boating in the study area.

**CEQA** Conclusion: Channel modification and other activities associated with implementation of 23 24 some habitat restoration and enhancement measures and other conservation measures would limit 25 some opportunities for boating and boating-related recreation by reducing the extent of navigable 26 water available to boaters. Temporary effects would also stem from construction, which may limit boat access, speeds, or create excess noise, odors, or unattractive visual scenes during periods of 27 28 implementation. However, BDCP conservation measures would also lead to an enhanced boating 29 experience by expanding the extent of navigable waterways available to boaters, improving and 30 expanding boat launch facilities, and removing nonnative vegetation that restricts or obstructs navigation. Because these measures would not be anticipated to result in a substantial long-term 31 32 disruption of boating activities, this impact is considered less than significant for the conservation measures, with the exception of CM18, discussed further below. 33

Under CM18, construction of a genetic refuge and research facility at the former Army Reserve near 34 the Delta Marina Yacht Harbor could result in construction-related impacts on boaters at this site. 35 The BDCP proponents would implement environmental commitments to include a noise abatement 36 plan (Appendix 3B, Environmental Commitments; also see additional discussion under Impact REC-2 37 38 and Impact REC-3, above) to lessen these impacts. In addition, a number of mitigation measures address construction-related impacts on recreational boating by reducing the degree of aesthetic 39 and visual degradation at the construction site (see Chapter 17, Aesthetics and Visual Resources, 40 Section 17.3.3.2, Mitigation Measures AES-1a, AES-1b, AES-1c, AES-1d, AES-1e, AES-1f, AES-1g, AES-41 4b, and AES-4c; also see additional discussion under Impact REC-2 and Impact REC-3, above). 42 43 Mitigation measures TRANS-1a, TRANS-1b, and TRANS-1c will address traffic and transportation safety and access conditions of the marina (see additional discussion under Impact REC-2 and 44 Impact REC-3, above, and Chapter 19, Transportation, Section 19.3.3.9). Mitigation measures NOI-1a 45 and NOI-1b will address construction-related noise concerns (see additional discussion under 46

Impact REC-2 and Impact REC-3, above and Chapter 23, *Noise*, Section 23.4.3.9). Implementation of
 these measures, as determined applicable to construction of this facility under future site-specific
 environmental review, would reduce impacts on recreational boating to less than significant. No
 additional mitigation would be required.

Mitigation Measure AES-1a: Locate New Transmission Lines and Access Routes to 5 Minimize the Removal of Trees and Shrubs and Pruning Needed to Accommodate New 6 7 Transmission Lines and Underground Transmission Lines Where Feasible Please refer to Mitigation Measure AES-1a in Chapter 17, Aesthetics and Visual Resources, 8 9 Alternative 1A, Impact AES-1. Mitigation Measure AES-1b: Install Visual Barriers between Construction Work Areas and 10 11 **Sensitive Receptors** Please refer to Mitigation Measure AES-1b in Chapter 17, Aesthetics and Visual Resources, 12 13 Alternative 1A, Impact AES-1. 14 Mitigation Measure AES-1c: Develop and Implement a Spoil/Borrow and Reusable Tunnel **Material Area Management Plan** 15 Please refer to Mitigation Measure AES-1c in Chapter 17, Aesthetics and Visual Resources, 16 17 Alternative 1A, Impact AES-1. Mitigation Measure AES-1d: Restore Barge Unloading Facility Sites Once Decommissioned 18 19 Please refer to Mitigation Measure AES-1d in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-1. 20 Mitigation Measure AES-1e: Apply Aesthetic Design Treatments to All Structures to the 21 22 **Extent Feasible** Please refer to Mitigation Measure AES-1e in Chapter 17, Aesthetics and Visual Resources, 23 Alternative 1A, Impact AES-1. 24 Mitigation Measure AES-1f: Locate Concrete Batch Plants and Fuel Stations Away from 25 Sensitive Visual Resources and Receptors and Restore Sites upon Removal of Facilities 26 27 Please refer to Mitigation Measure AES-1f in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-1. 28 29 Mitigation Measure AES-1g: Implement Best Management Practices to Implement Project 30 Landscaping Plan 31 Please refer to Mitigation Measure AES-1g in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-1. 32 Mitigation Measure AES-4b: Minimize Fugitive Light from Portable Sources Used for 33 Construction 34 Please refer to Mitigation Measure AES-4b in Chapter 17, Aesthetics and Visual Resources, 35 36 Alternative 1A, Impact AES-4.

Mitigation Measure AES-4c: Install Visual Barriers along Access Routes, Where Necessary, to Prevent Light Spill from Truck Headlights toward Residences
Please refer to Mitigation Measure AES-4c in Chapter 17, <i>Aesthetics and Visual Resources,</i> Alternative 1A, Impact AES-4.
Mitigation Measure TRANS-1a: Implement Site-Specific Construction Traffic Management Plan
Please refer to Mitigation Measure TRANS-1a in Chapter 19, <i>Transportation</i> , Alternative 1A, Impact TRANS-1.
Mitigation Measure TRANS-1b: Limit Hours or Amount of Construction Activity on Congested Roadway Segments
Please refer to Mitigation Measure TRANS-1b in Chapter 19, <i>Transportation</i> , Alternative 1A, Impact TRANS-1.
Mitigation Measure TRANS-1c: Make Good Faith Efforts to Enter into Mitigation Agreements to Enhance Capacity of Congested Roadway Segments
Please refer to Mitigation Measure TRANS-1c in Chapter 19, <i>Transportation</i> , Alternative 1A, Impact TRANS-1.
Mitigation Measure NOI-1a: Employ Noise-Reducing Construction Practices during Construction
Please refer to Mitigation Measure NOI-1a in Chapter 23, Noise, Alternative 1A, Impact NOI-1.
Mitigation Measure NOI-1b: Prior to Construction, Initiate a Complaint/Response Tracking Program
Please refer to Mitigation Measure NOI-1b in Chapter 23, Noise, Alternative 1A, Impact NOI-1.
Impact REC-11: Result in Long-Term Reduction in Upland Recreational Opportunities as a Result of Implementing Conservation Measures 2–21
<ul> <li>NEPA Effects: This section considers upland recreational activities and potential effects from BDCP conservation measures geared toward the restoration and enhancement of habitat and the reduction of stressors on covered species. The activities under consideration include hunting, hiking, walking, wildlife viewing, botanical viewing, nature photography, picnicking, and sightseeing. The specific location and implementation activities associated with these measures are pending; thus, these topics are addressed at a programmatic level. Future guidelines governing the level of recreational access allowed in restored habitat areas would influence the severity of the BDCP's effects on these activities. CM17–CM21 involve enforcement, management, or other individual, localized project components that would not affect upland recreation opportunities. CM17 is an enforcement funding mechanism and would not affect existing upland recreation areas; and CM20 is an enforcement action primarily located at boat launches and would not affect upland recreation areas and related opportunities. These measures are not discussed further in this analysis.</li> </ul>

1 Under CM2, the Yolo Bypass would be modified to increase the frequency, duration, and magnitude 2 of floodplain inundation. These actions would improve passage and habitat for Sacramento splittail, 3 Chinook salmon, lamprey, and possibly steelhead. The modifications, which include fish passage 4 improvements and flow management facilities, would be implemented in four phases starting with plan implementation and continuing to approximately 2063. The maximum extent of inundation in 5 6 the Yolo Bypass would not increase from current conditions, but the frequency and duration of 7 inundation events would increase. The Yolo Bypass Wildlife Area provides opportunities for upland recreational activities, including waterfowl and upland game bird hunting, hiking and walking, 8 9 wildlife viewing, botanical viewing, and nature photography. Changes to flood management in the Yolo Bypass have the potential to result in effects on waterfowl and other recreation uses, including 10 recreational hunting, in this area (Ducks Unlimited 2012). Because the wildlife area closes during 11 periods of inundation, this measure would decrease opportunities for these activities as a result of 12 13 the longer inundation periods in the Yolo Bypass. Under Existing Conditions, flood-related 14 conditions contribute to Yolo Bypass hunting area closures lasting for up to 2 weeks (14 days) out of the 100-day hunting season. Removal of berms and levees could also decrease recreational access in 15 the Yolo Bypass. Construction activities would also temporarily affect the quality of activities by 16 introducing noise, odors, and unattractive visual scenes into the recreational environment. Longer 17 inundation events would reduce wetland-dependent wildlife species access to food and could result 18 19 in impacts to upland game birds and failure of nesting birds during spring events. This may decrease 20 hunting and wildlife viewing experiences during non-flooding periods. Winter flood water levels under CM2 could be deeper than Existing Conditions waterfowl species (e.g., dabbling duck) that 21 22 prefer a shallower flooded seasonal wetland area could experience reduced foraging habitat. Another factor that could affect waterfowl populations and related waterfowl hunting and bird 23 24 watching would be spring seed production loss and related decrease of food resources for these populations (Ducks Unlimited 2012). Hunting in the Yolo Bypass is most common in the lower 25 26 elevation portions of the property; thus, low levels of flooding would impact blind areas and free 27 roam areas and reduce hunting opportunities. Two inundation targets have been proposed for CM2. 28 which would attempt to inundate 7,000-10,000 acres from November to May, or 17,000 acres from 29 December through February, every year for 50 years, which could have potential effects on waterfowl and associated recreational opportunities. The hunting season for waterfowl lasts from 30 late October through January, so some months would not be affected by inundation. However, CM2 31 32 would still have an adverse effect on upland recreational opportunities. The BDCP proponents and agencies are considering alternative methods for managing closures at the wildlife area, such as 33 34 partial rather than full closures following flood events, and so it could be that future operations 35 would not adversely affect the overall hunting season. Additionally, environmental commitments are available to reduce the effects of inundation on upland recreational opportunities. 36

CM3 provides the mechanism and guidance for land acquisition and establishment of a system of 37 38 conservation lands in the study area necessary to meet BDCP natural community and species habitat protection objectives. This system of conservation lands would be built over the implementation 39 40 term of the BDCP to protect and enhance areas of existing natural communities and covered species habitat, protect and maintain years of selected plant species with very limited distributions, provide 41 42 sites suitable for restoration of natural communities and covered species habitat, and provide habitat connectivity among the various BDCP conservation land units in the system. This measure 43 includes tidal habitat restored under CM4; valley/foothill riparian habitat restored under CM7; 44 45 grassland habitat restored under CM8; 8,000 acres of grassland habitat protected, vernal pool complex restored to achieve no net loss under CM9; 600 additional acres vernal pool complex 46 protected, nontidal freshwater perennial emergent wetland and nontidal perennial aquatic habitat 47

restored under CM10; 400 acres of alkali seasonal wetland complex protected and 16,620–32,640
acres of agricultural habitats protected. Depending on the acquisition strategy implemented through
this measure, recreational access for upland activities could be expanded or diminished.
Mechanisms that permit public access would increase opportunities related to upland hunting,
hiking, walking, wildlife viewing, botanical viewing, nature photography, picnicking, and sightseeing.
Alternatively, acquisition that would exclude public recreational use would decrease opportunities

7 for these activities.

8 CM4 provides for restoration of 16,300 acres of tidal habitat (brackish emergent wetland, 9 freshwater emergent wetland, perennial aquatic, other wetland, and adjacent upland [to accommodate sea level rise]) in the near-term and up to 65,000 acres in the late long-term. In the 10 late long-term, BDCP implementation would provide for the cumulative restoration of 65,000 acres 11 12 of freshwater and brackish tidal habitat in the BDCP ROAs under Alternative 1A. The extent of restored tidal habitat includes shallow subtidal aquatic habitat, restored tidal mudflat, restored tidal 13 14 marsh plain habitat, and adjoining transitional upland habitat. Areas to be restored would be modified by breaching and lowering levees, constructing new or modified levees to protect adjacent 15 areas from flooding, connecting remnant sloughs or channels to improve circulation, and modifying 16 ground elevations to reduce effects of subsidence. Site preparation and earthwork associated with 17 this restoration could result in temporary closure to recreational areas and excess noise, decreasing 18 recreational quality. Additionally, some upland areas would be converted to tidal habitat as part of 19 this measure, limiting access for upland recreation activities including upland hiking and walking, 20 camping, picnicking, and nature viewing and photography. However, because transitional upland 21 22 habitat adjoining tidal areas would also be restored, this could also create new opportunities. 23 Furthermore, restoration actions adjacent to existing recreational areas could enhance the quality of the experience in these areas. 24

25 CM5 provides for the restoration of 1,000 acres of seasonally inundated floodplain habitat within 26 the Delta in the early long-term and up to 10,000 acres in the late long-term. Seasonally inundated floodplain restoration could occur along channels in many locations in the north, east, and/or south 27 Delta. In most areas, setback levees would be constructed to modify the channel configuration. The 28 29 most promising opportunities for large-scale restoration are in the south Delta along the San 30 Joaquin, Old, and Middle River channels; these locations offer benefits to covered fish species, practicability considerations, and compatibility with potential flood management projects. Levee 31 removal and construction would temporarily limit access, while increased inundation of formerly 32 upland areas would temporarily and permanently limit access, diminishing opportunities for a 33 range of upland recreational activities including upland hiking, walking, camping, picnicking, upland 34 35 game hunting, sightseeing, wildlife and botanical viewing, and nature photography. Noise, odors, and visual degradation from construction would also temporarily affect upland recreational quality. 36 37 However, restoration under this measure would provide additional on-water waterfowl hunting opportunities and improve the quality of recreational experiences in existing and adjacent 38 39 recreation areas.

Channel margin habitat enhancement would modify channel geometry and restore riparian, marsh,
 and mudflat habitats along existing levees. Under CM6 at least 5 miles of habitat would be enhanced
 within the first 10 years and up to 20 miles after 30 years. At least 5 of the 20 miles of channel
 margin enhancement would take place along the Sacramento River and at least 5 miles would be
 along the San Joaquin River. The remaining 10 miles would be distributed among other fish
 migration channels. Earthwork and site preparation associated with habitat enhancement may limit
 access to existing upland recreational areas and degrade the recreational experience. This measure

- would create benches on the outboard side of levees or create setback levees. Where setback levees
   and associated enhancement activities close access to existing upland areas, associated recreational
   opportunities such as wildlife viewing and hiking would be reduced. Where habitat enhancement
   creates new upland areas accessible to recreationists, the opportunities for upland activities would
   improve. In either case, habitat enhancements would improve the experience of wildlife-dependent
   upland recreational activities from existing, adjacent recreation areas.
- 7 CM7 would restore 1,100 acres of riparian habitat in the first 15 years and up to 5,000 acres in the 8 late long-term. Areas chosen for implementation of this measure would be associated with 9 restoration and enhancement activities associated with CM4, CM5, and CM6. By year 40 of implementation, the BDCP would cumulatively restore 5,000 acres of riparian habitat. Restoration of 10 11 riparian habitat would support fish habitat by increasing the input of organic material and by increasing the extent of shaded riverine aquatic cover. While construction activities and access 12 13 restrictions associated with this component may temporarily or permanently reduce opportunities 14 for or quality of upland recreational activities, this measure would restore riparian habitat, which would support increased opportunities and improved quality of upland game hunting, wildlife 15 viewing, botanical viewing, nature photography, hiking, walking, picnicking, and sightseeing. 16
- Under CM8, 2,000 acres of grassland within CZ 1, CZ 8, and CZ 11 would be restored. Restoration 17 18 activities for this measure would be associated with tidal habitat restoration under CM4 and agricultural land protection under CM3. Anticipated actions to restore grassland habitat, as 19 appropriate to site-specific conditions, would include, but not be limited to, acquiring lands, in fee 20 21 title or through conservation easements, with site characteristics that support restoration of high-22 value grassland, restoring grassland by sowing native species using a variety of techniques, and potentially restoring grazing grassland habitat to modify its vegetation. While earthwork and site 23 24 preparation of these areas could temporarily degrade recreational access and quality by introducing 25 noise and odors into the setting, restoration of grassland communities would increase opportunities 26 for upland hunting, wildlife viewing, botanical viewing, and nature photography due to improvements to wildlife and native plant habitats. Restoration of natural areas under this measure 27
- would also increase opportunities for upland hiking, walking, picnicking, and sightseeing.
- 29 Under CM9, vernal pool complex in CZ 1, CZ 8, and CZ 11 would be restored to achieve no net loss of 30 this habitat type associated with BDCP covered activities. Anticipated actions to restore vernal pool complex habitat include acquiring lands, in fee-title or through conservation easement, suitable for 31 restoration of vernal pool complex habitat; restoring remnant natural vernal pool and swale 32 33 topography; restoring and maintaining natural hydrology; restoring and maintaining natural salt 34 and suspended clay concentrations in vernal pool water; significantly reducing or preventing the deposition of substances that increase the fertility of the habitat; controlling the cover of invasive 35 nonnative plant species; adjusting livestock grazing regimes in vernal pool complexes; preventing 36 the introduction of invasive species; and hand collecting seed and vernal pool invertebrates from the 37 38 vicinity of the vernal pools to be restored as a source for establishment of native species. Activities associated with the implementation of this measure could temporarily limit access to existing 39 recreational opportunities and create noise, detracting from the experience; however, restoration of 40 41 vernal pool complexes is anticipated to modestly increase opportunities for upland recreation including wildlife viewing, botanical viewing, and nature photography. 42
- Under CM10, 1,200 acres of nontidal freshwater marsh within CZ 2 and CZ 4 and/or CZ 5 would be
  restored by year 40. CM10 actions would be phased with 400 acres restored by year 10, 600 by year
  20 and the cumulative total of 1,200 acres restored by year 40. Restoration of nontidal freshwater

emergent wetland and nontidal perennial aquatic natural communities would provide habitat for 1 2 giant garter snake, western pond turtle, and other native wildlife and plant species characteristic of this habitat. Restored nontidal wetlands would also be designed and managed to support other 3 4 native wildlife functions including waterfowl foraging, resting, and brood habitat and shorebird foraging and roosting habitat. Restored habitat would include preserved transitional upland habitat 5 to provide upland habitat for giant garter snakes and western pond turtles and nesting habitat for 6 7 waterfowl. While construction activities and access restrictions associated with this measure may reduce some upland recreational opportunities and create temporary construction effects from 8 activities producing noise or odors, improvements in wildlife and native plant habitats associated 9 with the measure would increase the quality of upland hunting, wildlife viewing, botanical viewing, 10 and nature photography in and adjacent to restored areas. 11

12 Implementation of CM11 would provide beneficial effects on recreation opportunities by allowing recreation to occur on approximately 61,000 acres of lands in the BDCP reserve system, consisting 13 of grassland, vernal pool complex, riparian, managed wetland, and aquatic natural community types 14 (see BDCP Chapter 4, Section 4.2.3.9.2 Recreation). The reserve system would comprise more than 15 170 miles of trail (25 of which would be new), 4 picnic areas, 15 new trailhead facilities and one 16 updated boating facility, as well as a new boat launch facility within the footprint of the North Delta 17 diversion facilities. This measure is expected to increase upland recreational opportunities by 18 19 permitting hiking, wildlife viewing, docent-led wildlife and botanical tours, bicycling, and equestrian use, as well as a potential for limited hunting opportunities. 20

Implementing the conservation measures could result in an adverse effect on recreation
 opportunities by reducing the extent of upland recreation sites and activities available to hiking,
 nature photography, or other similar activity. However, implementation of the measures would also
 restore or enhance new potential sites for upland recreation thereby improving the quality of
 recreational opportunities.

**CEQA** Conclusion: Site preparation and earthwork activities associated with a number of 26 conservation measures would temporarily limit opportunities for upland recreational activities 27 28 where they occur in or near existing recreational areas. Noise, odors, and visual effects of 29 construction activities would also temporarily compromise the quality of upland recreation in and 30 around these areas. Additionally, it is possible that current areas of upland recreation would be 31 converted to wetland or other landforms poorly suited to hiking, nature photography, or other activities. These impacts on upland recreational opportunities would be considered less than 32 33 significant because the BDCP would include environmental commitments that would require BDCP proponents to consult with CDFW to expand wildlife viewing, angling, and hunting opportunities, as 34 described in Recommendation DP R14 of the Delta Plan (Appendix 3B, Environmental 35 *Commitments*). Near-term implementation would also restore or enhance new potential sites for 36 upland recreation and the measure would improve the quality of existing recreational opportunities 37 38 adjacent to areas modified by the conservation measures. These measures would not be anticipated 39 to result in a substantial long-term disruption of upland recreational activities; thus, this impact is considered less than significant. 40

1 Impact REC-12: Compatibility of the Proposed Water Conveyance Facilities and Other

Conservation Measures with Federal, State, or Local Plans, Policies, or Regulations
 Addressing Recreation Resources

4 **NEPA Effects:** Constructing the proposed water conveyance facilities (CM1) and implementing CM2– 5 CM21 could result in the potential for incompatibilities with plans and policies related to protecting 6 recreation resources of the Delta. A number of plans and policies that coincide with the study area 7 provide guidance for recreation resource issues as overviewed in Section 17.2, Regulatory Setting. 8 This overview of plan and policy compatibility evaluates whether Alternative 4 is compatible or 9 incompatible with such enactments, rather than whether impacts are adverse or not adverse or significant or less than significant. If the incompatibility relates to an applicable plan, policy, or 10 regulation adopted to avoid or mitigate recreation effects, then an incompatibility might be 11 12 indicative of a related significant or adverse effect under CEQA and NEPA, respectively. Such 13 physical effects of Alternative 4 on recreation resources is addressed in Impacts REC-1 through REC-11, and in other chapters such as Chapter 23, Noise, Section 23.4.3.9, and Chapter 17, Aesthetics and 14 Visual Resources, Section 17.3.3.9. The following is a summary of compatibility evaluations related to 15 recreation resources for plans and policies relevant to the BDCP. 16

- The New Melones Lake Area Final Resource Management Plan, Management Guide for the Shasta 17 and Trinity Units of the Whiskeytown-Shasta-Trinity National Recreation Area, General 18 19 Management Plan for the Whiskeytown Unit of the Whiskeytown-Shasta-Trinity National Recreation Area, Folsom Lake State Recreation Area General Plan, Lake Oroville State Recreation 20 21 Area Resource Management Plan and General Development Plan, and San Luis Reservoir State *Recreation Area General Development Plan* all have policies or goals to protect the recreation 22 resources and promote a range of opportunities to visitors to these areas. Construction and 23 24 operation of the proposed water conveyance facilities and other conservation measures would not affect recreation opportunities in these areas and would be compatible with these plans. 25
- The Johnston-Baker-Andal-Boatwright Delta Protection Act of 1992 (Delta Protection Act), Delta 26 Protection Commission Land Use and Resource Management Plan for the Primary Zone of the 27 Delta, Delta Plan, and Brannan Island and Franks Tract State Recreation Areas General Plan are 28 all focused on the protection of resources, including recreation resources, within the Delta. 29 These plans have policies, objectives, or goals intended to protect and enhance existing 30 31 recreation and encourage development of new local and regional opportunities. Constructing 32 the proposed conveyance facilities would result in long term disruption to existing established 33 recreation areas in the study area and change the nature of the recreation setting. The proposed water conveyance elements could be considered incompatible with measures to protect existing 34 35 recreation opportunities in the study area.
- The Delta Protection Act, the Delta Protection Commission's Great California Delta Trail System, and the Great California Delta Trail *Blueprint Report for Contra Costa and Solano Counties* all promote development of a regional trail system providing a continuous regional recreational corridor to provide bikeways and hiking trails. The BDCP proponents would work with these regional and local efforts to design proposed restoration areas to be compatible with and complement the goals of creating a regional trail network and where feasible to adapt restoration proposals to incorporate recreational amenities and opportunities in these areas.
- Regional plans and those geared toward the management of specific areas, including the Stone
   Lakes National Wildlife Refuge CCP, Cosumnes River Preserve Management Plan, Brannan Island
   and Franks Tract State Recreation Areas General Plan, Yolo Bypass Wildlife Area Land

Management Plan, the Yolo County General Plan, Lower Sherman Island Wildlife Area Land 1 2 Management Plan, San Francisco Bay Plan, Suisun Marsh Protection Plan, and Solano County General Plan Suisun Marsh Policy Addendum are primarily designed to preserve and enhance the 3 4 natural resource and recreation qualities of these areas. Implementing the BDCP alternatives 5 may create disruptions related to facility and restoration improvements. Proposed restoration areas in the Yolo Bypass, on Sherman Island, and in Suisun Marsh would be designed to be 6 compatible with and complement the current management direction for these areas and would 7 be required to adapt restoration proposals to meet current policy established for managing 8 9 these areas.

- The BDCP would be constructed and operate in compliance with regulations related to boat navigation jurisdiction, rules, and regulations enforced by local, state (including the California Department of Boating and Waterways), and federal (including the U.S. Coast Guard) boating law enforcement. The alternative would be compatible with California State Land Commission regulations related to recreational piers or marinas.
- EBRPD parks within the study area include Browns Island, Antioch/Oakley, and Big Break Parks
   (East Bay Regional Park District 2012b). Recreation at these parks would not be affected by this
   alternative.
- Alternative 4 would result in the construction of permanent and temporary features associated 18 with the proposed water conveyance facility across land governed by the general plans of 19 Sacramento, San Joaquin, Contra Costa, and Alameda Counties. The county general plans all have 20 21 policies related to the protection of recreation resources and encourage the development of new water-based and land-based recreation opportunities. Sacramento and San Joaquin Counties 22 23 recognize the Delta as an area of international importance and as a major recreational resource 24 of these counties. Construction activities that disrupt and degrade recreation opportunities in the study area would be incompatible with policies designed to protect recreation resources, 25 including those intended to protect open space and natural areas and those that discourage 26 development of public facilities and infrastructure unless it is related to agriculture, natural 27 resources and open space, and has recreational value. 28
- *CEQA Conclusion*: The incompatibilities identified in the analysis indicate the potential for a
   physical consequence to the environment. The physical effects are discussed in impacts REC-1
   through REC-11, above and no additional CEQA conclusion is required related to the compatibility of
   the alternative with relevant plans and polices.

## 3315.3.3.10Alternative 5—Dual Conveyance with Pipeline/Tunnel and34Intake 1 (3,000 cfs; Operational Scenario C)

- For the purposes of assessment of effects on recreation, Alternative 5 is the same as Alternative 1A, with the following exceptions.
- Only one intake facility would be constructed under Alternative 5 (Intake 1).
- Alternative 5 has a different operations scenario.
- Under Alternative 5, tidal habitat restoration would be limited to 25,000 acres.
- Table 15-11 under Alternative 1A lists the recreation sites and areas that may be affected by
   Alternative 5 (Mapbook Figure 15-1), except that recreation sites or areas affected by construction

of Intakes 2, 3, 4, or 5 would not be affected under Alternative 5. Specific effects on recreation areas
 or sites are discussed under Alternative 1A.

# Impact REC-1: Permanent Displacement of Existing Well-Established Public Use or Private Commercial Recreation Facility Available for Public Access as a Result of the Location of Proposed Water Conveyance Facilities

**NEPA Effects:** Alternative 5 effects would be the same as those discussed under Alternative 1A, with 6 7 the exception that Alternative 5 proposes one intake site rather than 5 (Intake 1). The proposed 8 location of the Alternative 5 intake facility, tunnels, and associated water conveyance facilities 9 would not lie within the designated boundaries of any existing public use recreation site. The postconstruction location of the water conveyance facilities would not result in long-term disruption or 10 reduction of any well-established recreation activity or site, including parks, marinas, or other 11 designated areas. Therefore, there would be no adverse effects. Effects on recreation related to 12 construction of the water conveyance facilities are discussed below in Impact REC-2. Also see 13 Chapter 17, Aesthetics and Visual Resources, Section 17.3.3.10, and Chapter 23, Noise, Section 14 15 23.4.3.10, for additional discussion of these topics.

- 16 **CEQA Conclusion:** The alternative would not result in the permanent displacement of any well-
- 17 established public use or private commercial recreation facility available for public access.
- 18 Therefore, impacts are considered less than significant. No mitigation is required.

### Impact REC-2: Result in Long-Term Reduction of Recreation Opportunities and Experiences as a Result of Constructing the Proposed Water Conveyance Facilities

21 **NEPA Effects:** Effects related to temporary conflicts with recreational opportunities or experiences 22 under Alternative 5 would be similar to those described for Alternative 1A; however, only one intake location (Intake 1) would be constructed under Alternative 5. Effects associated with 23 24 Alternative 5 construction of physical components would be anticipated to be less severe relative to Alternative 1A for the Clarksburg Fishing Access and Stone Lakes NWR because Intakes 2, 3, 4, and 5 25 would not be constructed. However, overall, substantial disruption of recreation opportunities at 26 27 the sites within the alternative impact area would still occur. Construction may occur year-round and last from 1 to 5 years and in-river construction activities primarily would be limited to June 1 28 29 through October 31 each year. Also see Chapter 12, Terrestrial Biological Resources, Section 12.3.3.10, Chapter 17, Aesthetics and Visual Resources, Section 17.3.3.10, Chapter 19, Transportation, 30 Section 19.3.3.10, and Chapter 23, Noise, Section 23.4.3.10, for additional detail related to 31 32 waterfowl/wildlife, aesthetics/visual resources, transportation, and noise, respectively. Please refer to Alternative 1A, Impact REC-2 for detailed discussions of the potential effects at specific recreation 33

34 sites or areas within the construction impact area.

#### 35 Other Recreation Opportunities

36 On-Water Recreation

Cliff's Marina is upstream of Intake 1 construction area and Clarksburg Marina falls between the construction impact area for Intake 1 and 2. Similarly, Lazy M Marina and Rivers End Marina & Boat Storage sites are not within the construction impact area for the Byron Tract Forebay and related facilities near Clifton Court Forebay. Although these facilities and other marinas or fishing sites fall outside of the impact area for noise, the overall recreation experience upstream or downstream of these sites may fall within the noise impact area and could experience diminished recreation

- 1 opportunities because of the elevated noise levels as well as visual setting disruptions over the
- 2 course of intake installation. Overall, construction activities associated with the proposed water
- 3 conveyance facilities would range from 1 year to up to 5 years depending on the site. Work would
- 4 primarily occur Monday through Friday for up to 24 hours per day. In-river construction would be
- 5 further limited primarily to June 1 through October 31 each year. Although dewatering would take
- 6 place 7 days a week for 24 hours per day, it would not result in adverse noise effects. Weekday
- construction would reduce the amount of fish and other wildlife in recreation areas in the vicinity of
   the intakes, resulting in decreased recreation opportunities related to wildlife and fish, causing
- 8 the intakes, resulting in decreased recreation opportunities related to w 9 recreationists to experience a changed recreation setting.

#### 10 Campgrounds

- 11 Nighttime construction activities would require the use of bright lights that would negatively affect
- 12 nighttime views of and from the work area. This would affect any overnight camping at the
- 13 recreation sites and areas discussed above, although day use areas that close at sunset would not be
- 14 adversely affected. Mitigation Measures AES-4a, AES-4b, and AES-4c would be available to reduce
- 15 the effects of nighttime construction lighting. As discussed in Chapter 23, *Noise*, Section 23.4.3.10,
- 16 another nighttime effect on recreation would be construction noise levels that could adversely affect
- 17 camping or other nighttime recreation uses within up to 2,800 feet of construction areas. Nighttime
- 18 construction could be infrequent and intermittent, but would adversely affect camping sites.
- 19 Nighttime construction would not occur on weekends or holidays. Mitigation Measures NOI-1a and
- 20 NOI-1b would be available to address these effects.

#### 21 Summary

Overall, construction may occur year-round and last from 1 to 5 years at individual construction 22 23 sites near recreation sites or areas and in-river construction would be primarily limited to June 1 through October 31 each year. Also see Chapter 12, Terrestrial Biological Resources, Section 24 12.3.3.10, Chapter 17, Aesthetics and Visual Resources, Section 17.3.3.10, Chapter 19, Transportation, 25 26 Section 19.3.3.10, and Chapter 23, Noise, Section 23.4.3.10, for additional detail related to waterfowl/wildlife, aesthetics/visual resources, transportation, and noise, respectively. Please refer 27 to Alternative 1A, Impact REC-2 for detailed discussions of the potential effects at specific recreation 28 29 sites or areas within the construction impact area.

As discussed in Chapter 12, Terrestrial Biological Resources, Section 12.3.3.2, construction could 30 have an adverse effect on waterfowl if they were present in or adjacent to work areas and could 31 result in destruction of nests or disturbance of nesting and foraging behaviors. These effects could 32 indirectly affect recreational wildlife viewing and hunting in the study area; however, mitigation 33 34 measures, environmental commitments, and conservation measures would provide several benefits to waterfowl habitat, which would result in increased recreational opportunities. Mitigation 35 Measure BIO-75, Conduct preconstruction nesting bird surveys and avoid disturbance of nesting birds, 36 37 would be available to address these effects. In addition, in areas near greater sandhill crane habitat, construction-related disturbances (noise and visual), installation of transmission lines, or habitat 38 39 degradation associated with accidental spills, runoff and sedimentation, and dust could have adverse effects on sandhill cranes and related recreational viewing opportunities. These effects on 40 41 sandhill crane would be minimized with BDCP AMM20 (Greater Sandhill Crane) and BDCP AMM31 (Noise Abatement). These measures, designed to avoid and minimize effects on greater sandhill 42 43 crane, would be implemented by the BDCP proponents where determined necessary for all covered activities throughout the permit term. These and other BDCP AMMs are detailed in BDCP Appendix 44

3.C. Avoidance and Minimization Measures. Also, as discussed in Appendix 3B, Environmental 1 2 *Commitments*, DWR would implement an environmental commitment that would dispose of and 3 reuse spoils, reusable tunnel material, and dredged material. Materials could be reused for purposes 4 such as flood protection, habitat restoration, subsidence reversal. In addition, over the longer term of the action alternatives, implementation of CM3 and CM11 will result in protection and 5 enhancement of 8,100 acres of managed wetlands (see BDCP Chapter 3, Section 3.4, Conservation 6 7 Measures, Goal MWNC1, Objective MWNC1.1) that will provide suitable habitat conditions for covered species and native biodiversity, including benefiting migratory waterfowl. CM3 will also 8 protect cultivated lands, which will benefit sandhill crane and other species. Implementation of 9 CM11 will provide beneficial effects on recreation opportunities by allowing recreation to occur on 10 approximately 61,000 acres of lands in the BDCP reserve system, consisting of grassland, vernal 11 pool complex, riparian, managed wetland, and aquatic natural community types (see BDCP Chapter 12 13 4, Section 4.2.3.9.2 Recreation). The reserve system would comprise more than 170 miles of trail (25 14 of which would be new), 4 picnic areas, 15 new trailhead facilities and one updated boating facility, 15 as well as a new boat launch facility within the footprint of the North Delta diversion facilities. Permitted activities will include hiking, wildlife viewing, docent-led wildlife and botanical tours, 16 17 bicycling, equestrian use, hunting, fishing, and boating.

Chapter 17, Aesthetics and Visual Resources, Section 17.3.3.10, identifies a number of mitigation 18 19 measures that would be available to address construction-related visual effects on sensitive receptors from vegetation removal for transmission lines and access routes (AES-1a), provision of 20 visual barriers between construction work areas and sensitive receptors (AES-1b), and locating 21 22 concrete batch plants and fuel stations away from sensitive resources and receptors (AES-1f). In 23 addition, the chapter identifies measures to address longer term visual effects associated with changes to the landscape/visual setting from construction and the presence of new water 24 conveyance features. These include developing and implementing a spoil/borrow and RTM area 25 26 management plan (AES-1c), restoring barge loading facility sites once they are decommissioned 27 (AES-1d), applying aesthetic design treatments to all structures to the extent feasible (AES-1e), restoring concrete batch plants and fuel stations upon removal of facilities (AES-1f), and 28 29 implementing best management practices to implement a project landscaping plan (AES-1g). DWR would also make a commitment to enhance the visual character of the area by creating new wildlife 30 viewing sites and enhancing interest in the construction site by constructing viewing areas and 31 displaying information about the project, which may attract people who may use the recreation 32 facilities to the construction site as part of the visit. 33

To further compensate for the loss of access as a result of constructing the river intakes, the BDCP 34 proponents will work with the California Department of Parks and Recreation to help insure the 35 elements of CM1 would not conflict with the elements proposed in DPR's Recreation Proposal for 36 37 the Sacramento-San Joaquin Delta and Suisun Marsh (California Department of Parks and 38 Recreation 2011d) that would enhance bicycle and foot access to the Delta. This would include the helping to fund or construct elements of the American Discovery Trail and the potential conversion 39 of the abandoned Southern Pacific Railroad rail line that formerly connected Sacramento to Walnut 40 Grove. The BDCP project proponents will ensure that the constructed elements of CM1 would not 41 result in physical barriers to implementing the Delta recreation access elements outlined in the DPR 42 43 proposal. The BDCP project proponents will also work with DPR to determine if some of the constructed elements of CM1 could incorporate elements of the DPR's proposal. 44

As described in Chapter 19, *Transportation*, Section 19.3.3.2, Mitigation Measure TRANS-1a would
 involve preparation of site-specific construction traffic management plans that would address

- potential public access routes and provide construction information notification to local residents 1 2 and recreation areas/businesses. Additionally, DWR would provide and publicize alternative modes 3 of access to affected recreation areas as an environmental commitment. Where construction 4 impedes access around or near existing recreation areas (e.g., Clifton Court forebay), the project 5 proponents would provide clear pedestrian, bicycle, and vehicular routes around or across construction sites. These would be designed to be safe, pleasant and would integrate with 6 7 opportunities to view the construction site as an additional area of interest. These physical facilities would be combined with public information, including sidewalk wayfinding information that would 8 9 clearly indicate present and future opportunities for access. Mitigation Measure TRANS-1b would limit construction hours or activities and prohibit construction vehicle trips on congested roadway 10 segments and Mitigation Measure TRANS-1c would implement measures to enhance capacity of 11 congested roadway segments. 12
- Chapter 23, *Noise*, Section 23.4.3.10, discusses that construction noise effects could be addressed through mitigation measures that call for use of noise-reducing construction practices (NOI-1a) and implementation of a complaint/response tracking program (NOI-1b), and an environmental commitment requiring a noise abatement plan (Appendix 3B, *Environmental Commitments*). In addition, specific noise-generating activities near recreation areas would be scheduled to the extent possible so as to avoid effects on passive recreation activities such as walking, picnicking, and viewing the aesthetic amenities of the area.
- In addition to these mitigation measures and environmental commitments, Mitigation Measure RECwould ensure continued access to existing recreation experiences. The Delta offers many alternative recreational opportunities for water-based, water-enhanced, and land-based recreation, all of which would continue to be available for recreationists. However, due to the length of time that construction would occur and the dispersed effects across the Delta, the direct and indirect effects related to temporary disruption of existing recreational activities at facilities within the impact area would be adverse.
- **CEQA Conclusion:** Construction of the Alternative 5 intakes and related water conveyance facilities 27 28 would result in temporary short-term (i.e., lasting 2 years or less) and long-term (i.e., lasting over 2 years) impacts on well-established recreational opportunities and experiences in the study area 29 30 because of access, noise, and visual setting disruptions that would result in loss of public use. These 31 impacts would be temporary, but may occur year-round. Mitigation measures, environmental commitments, and AMMs would reduce these construction-related impacts by implementing 32 33 measures to protect or compensate for effects on wildlife habitat and species; minimize the extent of changes to the visual setting, including nighttime light sources; manage construction-related traffic; 34 and implement noise reduction and complaint tracking measures. However, the level of impact 35 would not be reduced to less than significant because even though mitigation measures and 36 environmental commitments would reduce the impacts on wildlife, visual setting, transportation, 37 38 and noise conditions that could detract from the recreation experience, due to the dispersed effects 39 on the recreation experience across the Delta, it is not certain the mitigation would reduce the level of these impacts to less than significant in all instances such that there would be no reduction of 40 41 recreational opportunities or experiences over the entire study area. Therefore, these impacts are considered significant and unavoidable. However, the impacts related to construction of the intakes 42 would be less than significant. 43

1	Mitigation Measure REC-2: Provide Alternative Bank Fishing Access Sites
2 3	Please refer to Mitigation Measure REC-2 under Impact REC-2 in the discussion of Alternative 1A.
4 5	Mitigation Measure BIO-75: Conduct Preconstruction Nesting Bird Surveys and Avoid Disturbance of Nesting Birds
6 7	Please refer to Mitigation Measure BIO-75 in Chapter 12, <i>Terrestrial Biological Resources</i> , Alternative 1A, Impact BIO-75.
8 9 10	Mitigation Measure AES-1a: Locate New Transmission Lines and Access Routes to Minimize the Removal of Trees and Shrubs and Pruning Needed to Accommodate New Transmission Lines and Underground Transmission Lines Where Feasible
11 12	Please refer to Mitigation Measure AES-1a in Chapter 17, <i>Aesthetics and Visual Resources,</i> Alternative 1A, Impact AES-1.
13 14	Mitigation Measure AES-1b: Install Visual Barriers between Construction Work Areas and Sensitive Receptors
15 16	Please refer to Mitigation Measure AES-1b in Chapter 17, <i>Aesthetics and Visual Resources,</i> Alternative 1A, Impact AES-1.
17 18	Mitigation Measure AES-1c: Develop and Implement a Spoil/Borrow and Reusable Tunnel Material Area Management Plan
19 20	Please refer to Mitigation Measure AES-1c in Chapter 17, <i>Aesthetics and Visual Resources</i> , Alternative 1A, Impact AES-1.
21	Mitigation Measure AES-1d: Restore Barge Unloading Facility Sites Once Decommissioned
22 23	Please refer to Mitigation Measure AES-1d in Chapter 17, <i>Aesthetics and Visual Resources,</i> Alternative 1A, Impact AES-1.
24 25	Mitigation Measure AES-1e: Apply Aesthetic Design Treatments to All Structures to the Extent Feasible
26 27	Please refer to Mitigation Measure AES-1e in Chapter 17, <i>Aesthetics and Visual Resources,</i> Alternative 1A, Impact AES-1.
28 29	Mitigation Measure AES-1f: Locate Concrete Batch Plants and Fuel Stations Away from Sensitive Visual Resources and Receptors and Restore Sites upon Removal of Facilities
30 31	Please refer to Mitigation Measure AES-1f in Chapter 17, <i>Aesthetics and Visual Resources</i> , Alternative 1A, Impact AES-1.
32 33	Mitigation Measure AES-1g: Implement Best Management Practices to Implement Project Landscaping Plan
34 35	Please refer to Mitigation Measure AES-1g in Chapter 17, <i>Aesthetics and Visual Resources,</i> Alternative 1A, Impact AES-1.

1	Mitigation Measure AES-4a: Limit Construction to Daylight Hours within 0.25 Mile of
2	Residents
3 4	Please refer to Mitigation Measure AES-4a in Chapter 17, <i>Aesthetics and Visual Resources,</i> Alternative 1A, Impact AES-4.
5	Mitigation Measure AES-4b: Minimize Fugitive Light from Portable Sources Used for
6	Construction
7 8	Please refer to Mitigation Measure AES-4b in Chapter 17, <i>Aesthetics and Visual Resources,</i> Alternative 1A, Impact AES-4.
9	Mitigation Measure AES-4c: Install Visual Barriers along Access Routes, Where Necessary,
10	to Prevent Light Spill from Truck Headlights toward Residences
11 12	Please refer to Mitigation Measure AES-4c in Chapter 17, <i>Aesthetics and Visual Resources,</i> Alternative 1A, Impact AES-4.
13	Mitigation Measure TRANS-1a: Implement Site-Specific Construction Traffic Management
14	Plan
15 16	Please refer to Mitigation Measure TRANS-1a in Chapter 19, <i>Transportation,</i> Alternative 1A, Impact TRANS-1.
17	Mitigation Measure TRANS-1b: Limit Hours or Amount of Construction Activity on
18	Congested Roadway Segments
19 20	Please refer to Mitigation Measure TRANS-1b in Chapter 19, <i>Transportation</i> , Alternative 1A, Impact TRANS-1.
21	Mitigation Measure TRANS-1c: Make Good Faith Efforts to Enter into Mitigation
22	Agreements to Enhance Capacity of Congested Roadway Segments
23 24	Please refer to Mitigation Measure TRANS-1c in Chapter 19, <i>Transportation</i> , Alternative 1A, Impact TRANS-1.
25	Mitigation Measure NOI-1a: Employ Noise-Reducing Construction Practices during
26	Construction
27	Please refer to Mitigation Measure NOI-1a in Chapter 23, Noise, Alternative 1A, Impact NOI-1.
28	Mitigation Measure NOI-1b: Prior to Construction, Initiate a Complaint/Response
29	Tracking Program
30	Please refer to Mitigation Measure NOI-1b in Chapter 23, Noise, Alternative 1A, Impact NOI-1.
31	Impact REC-3: Result in Long-Term Reduction of Recreational Navigation Opportunities as a
32	Result of Constructing the Proposed Water Conveyance Facilities
33 34	<b>NEPA Effects:</b> Effects related to temporary conflicts with recreational opportunities or experiences under this alternative would be similar to those described for Alternative 1A; however, only one

35 intake location would be constructed under Alternative 5. While effects associated with this

alternative would therefore be anticipated to be less severe than those from Alternative 1A, long-1 2 term conflicts with navigation would remain. Direct effects on boat passage and navigation on the Sacramento River would result from construction of the intake. Effects could include reduced access 3 4 and delays to boat passage and navigation related to the narrower available river width and temporary speed zones. However, boat passage volume along the corridor of the Sacramento River 5 where the intake is proposed is low. Water-based recreational activities such as waterskiing, 6 7 wakeboarding, or tubing are also low. In addition, there is sufficient width in the channel to allow boat passage, with minor delays related to construction speed zones. Construction of only one intake 8 9 rather than 5 would reduce the extent of this effect on Sacramento River navigation, although the effect would still be long-term because construction would last for more than 2 years. These effects 10 would be addressed with the implementation of mitigation measure TRANS-1a that involves the 11 BDCP proponents developing and implementing site-specific construction traffic management plans, 12 13 including waterway navigation elements. Nonetheless, these effects would be long-term would be 14 considered adverse because of the reduced recreation opportunity and experiences expected to 15 exist near construction activity.

16 Construction of temporary barge unloading facilities would result in adverse effects on boat passage 17 and navigation on the Sacramento River and other waterways in the study area, including the creation of obstructions to boat passage and associated boat traffic delays and temporary partial 18 19 channel closures that could impede boat movement and eliminate recreational opportunities. In waterways where waterskiing, wakeboarding, and tubing occur, recreation opportunities in the 20 vicinity of the barge unloading facilities would be eliminated during construction. Mitigation 21 22 Measure TRANS-1a would be available to reduce effects to marine navigation by development and 23 implementation of site-specific construction traffic management plans, including specific measures related to management of barges and stipulations to notify the commercial and leisure boating 24 25 communities of proposed barge operations in the waterways. Additionally, BDCP proponents would 26 contribute funds for the construction of new recreation opportunities as well as for the protection of 27 existing recreation opportunities as outlined in Recommendation DP R11 of the Delta Plan. BDCP proponents would also assist in funding the expansion of state recreation areas in the Delta as 28 29 described in Recommendation DP R13 of the Delta Plan. Potential uses of these funds could be for the reopening of Brannan Island State Recreation Area, completion of Delta Meadows-Locke 30 Boarding House and potential addition of new State parks at Barker Slough, Elkhorn Basin, the 31 Wright-Elmwood Tract, and south Delta. The funds will be transferred prior to, or concurrent with, 32 commencement of construction of the BDCP. This commitment serves to compensate for the loss of 33 recreational opportunities within the project area by providing a recreational opportunity 34 35 downstream/upstream in the same area for the same regional recreational users. These commitments are further described in Appendix 3B, Environmental Commitments. 36

Invasive aquatic vegetation can limit access to boats and reduce swimming areas. CM13 (Invasive 37 Aquatic Vegetation Control) provides for the control of egeria, water hyacinth, and other IAV 38 39 throughout the Plan Area. However, the BDCP proponents would also commit to partner with existing programs operating in the Delta (including DBW, U.S. Department of Agriculture-40 Agriculture Research Service, University of California Cooperative Extension Weed Research and 41 Information Center, California Department of Food and Agriculture, local Weed Management Areas, 42 43 Resource Conservation Districts, and the California Invasive Plant Council) to perform risk assessment and subsequent prioritization of treatment areas to strategically and effectively reduce 44 expansion of the multiple species of IAV in the Delta. This risk assessment would dictate where 45 initial control efforts would occur to maximize the effectiveness of the conservation measure. The 46

- 1 funds will be transferred prior to, or concurrent with, commencement of construction of the BDCP.
- 2 Enhanced ability to control these invasive vegetation would lead to increased recreation
- 3 opportunities which would compensate for the loss of recreational opportunities within the project
- 4 area by providing a recreational opportunity downstream/upstream in the same area for the same
- 5 regional recreational users. This commitment is described in Appendix 3B, *Environmental*
- 6 *Commitments.*
- CM13 (*Invasive Aquatic Vegetation Control*) and the environmental commitments would create and
   rehabilitate alternative recreation opportunities for those eliminated during construction. BDCP
   proponents would also ensure through various outreach methods that recreationists were aware of
- nearby recreation opportunities for similar water sports (e.g., Victoria Canal, Empire Cut or Bishop
   Cut). Nonetheless, these effects would last up to 5 years (long-term) and would be considered
- 12 adverse.
- *CEQA Conclusion*: Impacts on boat passage and navigation in the study area would result from the
   construction of the intake and temporary barge unloading facilities. Impacts would last
- approximately 5 years and include obstruction and delays to boat passage and navigation as a result
- 16 of channel obstructions in addition to compliance with temporary speed zones. Temporary channel
- 17 closures could impede boat movement and eliminate recreational opportunities. In waterways
- where waterskiing, wakeboarding, and tubing occur, recreation opportunities would be eliminated
   during construction. Mitigation Measure TRANS-1a would reduce impacts on marine navigation by
- development and implementation of site-specific construction traffic management plans, including
   specific measures related to management of barges and stipulations to notify the commercial and
- 21 specific measures related to management of barges and supulations to notify the comment
   22 leisure boating communities of proposed barge operations in the waterways. While the
- environmental commitments would reduce impacts on water-based recreation (water-skiing,
- wakeboarding, tubing) in these areas by creating alternative recreation opportunities for those
   eliminated during construction, these impacts would be long-term and considered significant and
   unavoidable.
- Mitigation Measure TRANS-1a: Implement Site-Specific Construction Traffic Management
   Plan
- Please refer to Mitigation Measure TRANS-1a in Chapter 19, *Transportation*, Alternative 1A,
   Impact TRANS-1.

### Impact REC-4: Result in Long-Term Reduction of Recreational Fishing Opportunities as a Result of Constructing the Proposed Water Conveyance Facilities

- NEPA Effects: Effects on recreational fishing under Alternative 5 would be similar to those described
   under Alternative 1A, Impact REC-4. However, only one intake location (Intake 1) would be
   constructed under Alternative 5, so effects associated with construction of physical components
   would be anticipated to be less severe.
- As discussed in Chapter 11, *Fish and Aquatic Resources*, Section 11.3.4.10, Sacramento River and Delta region fish populations would not be affected by changes to localized water quality conditions, underwater noise, fish stranding or other physical disturbances, or reduced habitat areas such that recreational fishing opportunities would be substantially reduced during construction. BDCP
- 40 recreational fishing opportunities would be substantially reduced during construction. BDer 41 environmental commitments to prevent water quality effects include environmental training;
- implementation of stormwater pollution prevention plans, erosion and sediment control plans,
- hazardous materials management plans, and spill prevention, containment, and countermeasure

plans; disposal of spoils, RTM, and dredged material; and a barge operations plan (Appendix 3B, 1

- 2 Environmental Commitments). RTM would be removed from RTM storage areas (which represent a
- 3 substantial portion of the permanent impact areas) and reused, as appropriate, as bulking material
- 4 for levee maintenance, as fill material for habitat restoration projects, or other beneficial means of
- 5 reuse identified for the material. Mitigation Measures AQUA-1a and AQUA-1b would be available to
- avoid and minimize adverse effects on sport fish populations from impact pile driving. Although fish 6 7 populations likely would not be affected to the degree that fishing opportunities would be
- substantially reduced, construction conditions would introduce noise and visual disturbances that 8
- 9 would affect the recreation experience for anglers.
- 10 While construction noise would be temporary, and primarily be limited to Monday through Friday, it would be ongoing for up to 24 hours per day and for up to 5 years near individual work sites. Visual 11 setting disruptions could distract from the recreation experience including on weekends. However, 12 13 Mitigation Measures NOI-1a and NOI-1b would address construction noise effects. Additionally, specific noise-generating activities near recreation areas would be scheduled to the extent possible 14 so as to avoid effects on passive recreation activities on-shore fishing. Mitigation measures would 15 also be available to address construction-related visual effects on sensitive receptors from 16 17 vegetation removal for transmission lines and access routes (AES-1a), provision of visual barriers between construction work areas and sensitive receptors (AES-1b), and locating concrete batch 18 19 plants and fuel stations away from sensitive resources and receptors (AES-1f). In addition, the chapter identifies measures to address longer term visual effects associated with changes to the 20 landscape/visual setting from construction and the presence of new water conveyance features. 21 22 These include developing and implementing a spoil/borrow and RTM area management plan (AES-23 1c), restoring barge loading facility sites once they are decommissioned (AES-1d), applying aesthetic design treatments to all structures to the extent feasible (AES-1e), restoring concrete batch plants 24 and fuel stations upon removal of facilities (AES-1f), and implementing best management practices 25 to implement a project landscaping plan (AES-1g). Overall, construction of the proposed water 26 27 conveyance facilities would not degrade the fishing experience for boat and on-shore fishing locations. Additionally, anglers could move to other locations along the Sacramento River and 28 29 throughout the Delta region and REC-2 would provide anglers with alternative bank fishing access 30 sites further removed from areas affected by construction. This effect would not be adverse.
- 31 **CEQA Conclusion:** The potential impact on covered and non-covered sport fish species from construction activities would be considered less than significant because the BDCP would include 32 33 environmental commitments to prevent water quality effects include environmental training; implementation of stormwater pollution prevention plans, erosion and sediment control plans, 34 35 hazardous materials management plans, and spill prevention, containment, and countermeasure 36 plans; disposal of spoils, RTM, and dredged material; and a barge operations plan (Appendix 3B, 37 Environmental Commitments) and Mitigation Measures AQUA-1a and AQUA-1b to avoid and 38 minimize adverse effects on sport fish populations from impact pile driving. Mitigation Measure 39 REC-2 would ensure continued access for bank fishing at established sport fishing locations such that there would be no long-term reduction of local fishing opportunities and experiences. This 40 impact would be less than significant. 41

42

- Mitigation Measure REC-2: Provide Alternative Bank Fishing Access Sites
- Please refer to Mitigation Measure REC-2 under Impact REC-2 in the discussion of Alternative 43 44 1A.

1 2	Mitigation Measure AQUA-1a: Minimize the Use of Impact Pile Driving to Address Effects of Pile Driving and Other Construction-Related Underwater Noise
3 4	Please refer to Mitigation Measure AQUA-1a in Chapter 11, <i>Fish and Aquatic Resources,</i> Alternative 1A, Impact AQUA-1.
5 6	Mitigation Measure AQUA-1b: Use an Attenuation Device to Reduce Effects of Pile Driving and Other Construction-Related Underwater Noise
7 8	Please refer to Mitigation Measure AQUA-1b in Chapter 11, <i>Fish and Aquatic Resources,</i> Alternative 1A, Impact AQUA-1.
9 10	Mitigation Measure NOI-1a: Employ Noise-Reducing Construction Practices during Construction
11	Please refer to Mitigation Measure NOI-1a in Chapter 23, Noise, Alternative 1A, Impact NOI-1.
12 13	Mitigation Measure NOI-1b: Prior to Construction, Initiate a Complaint/Response Tracking Program
14	Please refer to Mitigation Measure NOI-1b in Chapter 23, Noise, Alternative 1A, Impact NOI-1.
15 16 17	Mitigation Measure AES-1a: Locate New Transmission Lines and Access Routes to Minimize the Removal of Trees and Shrubs and Pruning Needed to Accommodate New Transmission Lines and Underground Transmission Lines Where Feasible
18 19	Please refer to Mitigation Measure AES-1a in Chapter 17, <i>Aesthetics and Visual Resources,</i> Alternative 1A, Impact AES-1.
20 21	Mitigation Measure AES-1b: Install Visual Barriers between Construction Work Areas and Sensitive Receptors
22 23	Please refer to Mitigation Measure AES-1b in Chapter 17, <i>Aesthetics and Visual Resources,</i> Alternative 1A, Impact AES-1.
24 25	Mitigation Measure AES-1c: Develop and Implement a Spoil/Borrow and Reusable Tunnel Material Area Management Plan
26 27	Please refer to Mitigation Measure AES-1c in Chapter 17, <i>Aesthetics and Visual Resources,</i> Alternative 1A, Impact AES-1.
28	Mitigation Measure AES-1d: Restore Barge Unloading Facility Sites Once Decommissioned
29 30	Please refer to Mitigation Measure AES-1d in Chapter 17, <i>Aesthetics and Visual Resources,</i> Alternative 1A, Impact AES-1.
31 32	Mitigation Measure AES-1e: Apply Aesthetic Design Treatments to All Structures to the Extent Feasible
33 34	Please refer to Mitigation Measure AES-1e in Chapter 17, <i>Aesthetics and Visual Resources,</i> Alternative 1A, Impact AES-1.

3 Please refer to Mitigation Measure AES-1f in Chapter 17, Aesthetics and Visual Resources, 4 Alternative 1A, Impact AES-1. 5 Mitigation Measure AES-1g: Implement Best Management Practices to Implement Project Landscaping Plan 6 7 Please refer to Mitigation Measure AES-1g in Chapter 17, Aesthetics and Visual Resources, 8 Alternative 1A, Impact AES-1. 9 Impact REC-5: Result in Long-Term Reduction of Recreational Fishing Opportunities as a 10 **Result of the Operation of the Proposed Water Conveyance Facilities** 11 **NEPA Effects:** Operation of Alternative 5 may result in changes in entrainment, spawning, rearing and migration. However, in general, effects on (non-covered) fish species that are popular for 12 recreational fishing as a result of these changes are not of a nature/level that will adversely affect 13 recreational fishing. While there are some significant impacts to specific non-covered species, as 14 discussed in Chapter 11, Fish and Aquatic Resources, Section 11.3.4.10, they are typically limited to 15 16 specific rivers and not the population of that species as a whole. The effect is not adverse because it 17 would not result in a substantial long-term reduction in recreational fishing opportunities **CEQA** Conclusion: The potential impact on covered and non-covered sport fish species from 18 19 operation of Alternative 5 would be considered less than significant because any impacts to fish and, 20 as a result, impacts to recreational fishing, are anticipated to be isolated to certain areas and would not impact the species population of any popular sportfishing species overall. 21

Mitigation Measure AES-1f: Locate Concrete Batch Plants and Fuel Stations Away from

Sensitive Visual Resources and Receptors and Restore Sites upon Removal of Facilities

# Impact REC-6: Cause a Change in Reservoir or Lake Elevations Resulting in Substantial Reductions in Water-Based Recreation Opportunities and Experiences at North- and South of-Delta Reservoirs

- NEPA Effects: Operation of Alternative 5 would result in changes in the frequency with which the
   end of September reservoir levels at study area reservoirs fall below levels identified as important
   water-dependent recreation thresholds relative to Existing Conditions (CEQA baseline) and the No
   Action Alternative (LLT-2060) (alternative operations contribution [impact] comparison) (Table 15 12a and Table 15-12b). These changes are discussed below. Also see Chapter 3, Description of
   Alternatives, Section 3.6.4.2, for detailed information on the operational scenarios, and Appendix 5A,
- 31 *Modeling Methodology*, for an explanation of the CALSIM II model and assumptions.

#### 32 Existing Conditions (CEQA Baseline) Compared to Alternative 5 (2060)

33 As shown in Table 15-12a and Table 15-12b, under Alternative 5 there would be from 3 to 28 34 additional years of the recreation thresholds being exceeded at the reservoirs relative to the existing 35 condition. These represent a greater than 10% increased exceedance of the reservoir thresholds at Trinity Lake, Shasta Lake, Lake Oroville, Folsom Lake, and at San Luis Reservoir. However, as 36 discussed under Section 15.3.1, Methods for Analysis, these changes in SWP/CVP reservoir elevations 37 38 are caused by sea level rise, climate change, and operation of the alternative. It is not possible to 39 specifically define the exact extent of the changes due to implementation of the action alternative using these model simulation results. Thus, the precise contributions of sea level rise and climate 40

1 2 1 change to the total differences between Existing Conditions and Alternative 5 cannot be isolated in

- 2 this comparison. Please refer to the comparison of the No Action Alternative (2060) to Alternative 5
- 3 (2060) for a discussion of the potential effects on end-of-September reservoir and lake elevations
   4 attributable to operation of Alternative 5.
- 5 No Action Alternative (2060) Compared to Alternative 5 (2060)

6 The comparison of Alternative 5 (2060) to the No Action Alternative (2060) condition most closely 7 represents changes in reservoir elevations that may occur as a result of operation of the alternative 8 because both conditions include sea level rise and climate change (see Appendix 5A, *Modeling* 9 *Methodology*).

10 In comparisons of Alternative 5 (2060) operations to No Action Alternative (2060), the CALSIM II 11 modeling results indicate that reservoir levels under Alternative 5 operations, with the exception of San Luis Reservoir, would either not change or would fall below the individual reservoir thresholds 12 13 less frequently than under No Action Alternative (2060) (Table 15-12a and Table 15-12b). These 14 changes in reservoir elevations at Trinity Lake, Shasta Lake, Lake Oroville, Folsom Lake, and New Melones Lake would not be adverse. At Lake Oroville, Folsom Lake, and New Melones Lake, because 15 there would be fewer years in which the lake levels fall below the recreation threshold relative to No 16 17 Action Alternative (2060) conditions, these effects would be considered beneficial effects on 18 recreation opportunities and experiences. Operation of Alternative 5 would not adversely affect water-dependent or water-enhanced recreation at these reservoirs. At Lake Oroville, Folsom Lake, 19 and New Melones Lake these conditions represent improved recreation conditions under operation 20 21 of Alternative 5 because there would be fewer years in which end-of-September reservoir levels 22 would fall below the recreation thresholds thus indicating better boating opportunities, when compared to No Action Alternative (2060) conditions. 23

At San Luis Reservoir, recreation boating opportunity in September would be reduced more 24 25 frequently under Alternative 5 (2060) conditions (22 years) relative to the No Action Alternative (2060) for the Dinosaur Point boat launch. However, access to the Basalt boat launch, which is 26 available to reservoir elevation 340 feet, would not substantially change relative to the No Action 27 28 Alternative (2060) (there would be two fewer years below the threshold which would be considered 29 a beneficial effect). Therefore, because the Basalt boat launch would still be available for access to 30 the reservoir and there would be two fewer years in which the end-of-September reservoir elevation would fall below recreation threshold at Basalt, these changes would not be adverse. 31 Shoreline fishing would still be possible, and other recreation activities at the reservoir—picnicking, 32 33 biking, hiking, and fishing—would be available. These changes would not be adverse.

**CEQA** Conclusion: This impact on water-dependent and water-enhanced recreation opportunities at 34 Trinity Lake, Shasta Lake, Lake Oroville, Folsom Lake, and New Melones Reservoir would be less 35 than significant because the CALSIM II modeling results indicate that reservoir levels attributable to 36 37 Alternative 5 (2060) operations would fall below the individual reservoir thresholds either with the 38 same or reduced frequency than under the No Action Alternative (2060). These changes in reservoir 39 elevations would result in a less-than-significant impact on recreation opportunities and experiences at Trinity Lake, Shasta Lake, Lake Oroville, Folsom Lake, and New Melones Lake. At 40 41 Lake Oroville, Folsom Lake, and New Melones Lake, because there would be fewer years in which the lake levels fall below the recreation threshold relative to No Action Alternative (2060) 42 43 conditions, these impacts would be considered beneficial impacts on recreation opportunities and experiences. At San Luis Reservoir, although boating opportunity would be reduced more frequently 44

- 1 for the Dinosaur Point boat launch, access to the Basalt boat launch would not substantially change.
- 2 The modeled two fewer years of exceeding the recreation threshold at the Basalt boat launch
- attributable to operation of Alternative 5 (2060) relative to the No Action Alternative (2060) would
- 4 be less than significant and beneficial. Operation of Alternative 5 would not substantially affect
- 5 water-dependent or water-enhanced recreation at these reservoirs. This would be a less-than-
- 6 significant impact. No mitigation is required.

### Impact REC-7: Result in Long-Term Reduction in Water-Based Recreation Opportunities as a Result of Maintenance of the Proposed Water Conveyance Facilities

- 9 **NEPA Effects:** Effects related to changes to boat passage and navigation as a result of maintenance of intake facilities under Alternative 5 would be similar to those described for Alternative 1A; however, 10 maintenance activities would only be necessary for one intake facility under this alternative. 11 Maintenance would result in periodic temporary but not substantial effects on boat passage and 12 water-based recreational activities. Any effects would be short-term (less than 2 years) and 13 intermittent. Other facility maintenance activities would occur on land and would not affect boat 14 15 passage and navigation. Implementation of the environmental commitment to provide notification of construction and maintenance activities in waterways (Appendix 3B, Environmental 16 *Commitments*) would reduce these effects. These effects are not considered adverse. 17
- **CEQA Conclusion:** Effects on recreation resulting from the maintenance of intake facilities would be 18 short-term and intermittent and would not result in significant impacts on boat passage, navigation, 19 or water-based recreation within the vicinity of the intakes. In addition, implementation of the 20 21 environmental commitment to provide notification of construction and maintenance activities in 22 waterways (Appendix 3B, Environmental Commitments) would further minimize these effects. 23 Intake maintenance impacts on recreation would be considered less than significant because impacts, if any, on public access or public use of established recreation facilities would last for 2 24 years or less. Mitigation is not required. 25

### Impact REC-8: Result in Long-Term Reduction in Land-Based Recreation Opportunities as a Result of Maintenance of the Proposed Water Conveyance Facilities

- NEPA Effects: Changes to land-based recreation opportunities as a result of maintenance of
   conveyance facilities under Alternative 5 would be similar to those described for Alternative 1A,
   Impact REC-8; however, under Alternative 5, only one intake facility would be constructed.
   Maintenance would be short-term and intermittent and would be conducted within the individual
   facility right-of-way, which does not include any recreation facilities or recreation use areas. There
   would be no adverse effects on recreation opportunities as a result of maintenance of the proposed
   water conveyance facilities.
- 35 *CEQA Conclusion*: Maintenance of conveyance facilities would be short-term and intermittent and
   36 would not result in any changes to land-based recreational opportunities. Therefore, there would be
   37 no impact. Mitigation is not required.

### Impact REC-9: Result in Long-Term Reduction in Fishing Opportunities as a Result of Implementing Conservation Measures 2–21

*NEPA Effects:* Construction, and operation and maintenance of the proposed conservation
 components as part of Alternative 5 could have effects related to recreational fishing that are similar
 in nature to those discussed above for construction, and operation and maintenance of proposed

- 1 water conveyance facilities. Although similar in nature, the potential intensity of any effects would
- 2 likely be substantially lower because the nature of the activities associated with implementing the
- 3 conservation components would be different—less heavy construction equipment would be
- 4 required and the restoration actions would be implemented over a longer time frame than CM1.
- 5 Potential effects from implementation of the conservation components would be dispersed over a
- 6 larger area and would generally involve substantially fewer construction and operation effects
- 7 associated with built facilities. Additionally, overall, the habitat restoration and enhancement
- 8 components would be expected to result in long-term benefits to aquatic species. Additional
- 9 discussion related to the individual conservation measures is provided below.
- With regards to fishing opportunities, effects of implementing the conservation components under 10 Alternative 5 would be similar to those described for Alternative 1A; however, under this 11 12 alternative, only 25,000 acres of tidal habitat would be restored (instead of 65,000 acres under other action alternatives). CM2–CM21 would be expected to improve fishing opportunities in the 13 study area although some effect on fishing opportunities could take place during implementation of 14 the conservation measures. Overall, implementing the proposed conservation components would be 15 expected to provide beneficial effects on aquatic habitat and fish abundance thereby improving 16 17 fishing opportunities
- **CEQA Conclusion:** CM2–CM21 in the long-term would be expected to improve fishing opportunities 18 by enhancing fish habitat in the Yolo Bypass; restoring tidal habitat, seasonally inundated 19 floodplains, channel margins, and riparian habitat; controlling aquatic vegetation and predators; 20 controlling illegal harvest of covered species; and expanding boat launch facilities. During the 21 22 implementation stage, these measures could result in impacts on fishing opportunities by temporarily or permanently limiting access to fishing sites and disturbing fish habitat. CM2 would 23 24 increase the floodplain footprint in the Yolo Bypass Wildlife Area, which would result in decreased 25 onshore fishing opportunities. These impacts would be considered less than significant because the 26 BDCP would include environmental commitments to consult with CDFW to expand wildlife viewing, angling, and hunting opportunities, as described in Recommendation DP R14 of the Delta 27 28 Plan(Appendix 3B, Environmental Commitments). CM4, CM13, and CM15 target predator fish species and although these CMs would result in highly localized reductions of predatory species, overall, 29 30 these measures would not result in an appreciable decrease in Delta-wide abundances of predatory game fish (refer to Chapter 11, Fish and Aquatic Resources, Section 11.3.4.10). Construction of 31 32 facilities could have short-term impacts on the noise or visual setting and could indirectly affect recreational fishing. The potential impact on covered and non-covered sport fish species from 33 34 construction activities would be considered less than significant because the BDCP would include 35 environmental commitments to prevent water quality effects include environmental training; 36 implementation of stormwater pollution prevention plans, erosion and sediment control plans, 37 hazardous materials management plans, and spill prevention, containment, and countermeasure plans; disposal of spoils, and dredged material; and a barge operations plan (Appendix 3B, 38 39 *Environmental Commitments*). In addition, mitigation measures and environmental commitments identified to reduce the effects of constructing CM1 would also be used to minimize effects of 40 41 construction on recreation (i.e., visual conditions, noise, transportation/access) associated with implementation of the other conservation components. Because construction of the conservation 42 43 measure component facilities would be less intense and of shorter duration than construction of CM1 conveyance facilities, the mitigation measures and environmental commitments would reduce 44 the construction-related impacts on recreational fishing associated with the other conservation 45 measures to a less-than-significant level. Further, the individual facilities or conservation elements 46

- will undergo additional environmental review and permitting which will include identification of
   site-specific measures to further protect resources.
- 3 Environmental commitments that will reduce construction-related impacts on recreation include a 4 noise abatement plan and consultation with CDFW to expand recreational opportunities (Appendix 5 3B, Environmental Commitments; also see additional discussion under Impact REC-2 and Impact REC-3, above). In addition, a number of mitigation measures will address construction-related 6 7 impacts on recreational fishing by reducing the degree of aesthetic and visual degradation at 8 construction sites (see Chapter 17, Aesthetics and Visual Resources, Section 17.3.3.2, Mitigation 9 Measures AES-1a, AES-1b, AES-1c, AES-1d, AES-1e, AES-1f, AES-1g, AES-4b, and AES-4c; also see additional discussion under Impact REC-2 and Impact REC-3, above). Mitigation measures TRANS-10 1a, TRANS-1b, and TRANS-1c will address traffic and transportation safety and access conditions 11 12 that could affect public use of recreation areas (see additional discussion under Impact REC-2 and Impact REC-3, above, and Chapter 19, Transportation, Section 19.3.3.10). Mitigation measures NOI-13 1a and NOI-1b will address construction-related noise concerns (see additional discussion under 14 Impact REC-2 and Impact REC-3, above and Chapter 23, Noise, Section 23.4.3.10). Finally, should 15 construction of conservation measure facilities require pile-driving, mitigation measures to protect 16 17 fish and aquatic species would be implemented to reduce these impacts (see additional discussion under Impact REC-4, above and Chapter 11, Fish and Aquatic Resources, Section 11.3.4.10). 18
- In the long term, the impact on fishing opportunities would be considered beneficial because the
   conservation measures are intended to enhance aquatic habitat and fish abundance.
- Mitigation Measure AES-1a: Locate New Transmission Lines and Access Routes to
   Minimize the Removal of Trees and Shrubs and Pruning Needed to Accommodate New
   Transmission Lines and Underground Transmission Lines Where Feasible
- Please refer to Mitigation Measure AES-1a in Chapter 17, *Aesthetics and Visual Resources*,
   Alternative 1A, Impact AES-1.

### Mitigation Measure AES-1b: Install Visual Barriers between Construction Work Areas and Sensitive Receptors

Please refer to Mitigation Measure AES-1b in Chapter 17, *Aesthetics and Visual Resources*,
Alternative 1A, Impact AES-1.

### 30Mitigation Measure AES-1c: Develop and Implement a Spoil/Borrow and Reusable Tunnel31Material Area Management Plan

Please refer to Mitigation Measure AES-1c in Chapter 17, *Aesthetics and Visual Resources*,
 Alternative 1A, Impact AES-1.

#### 34 Mitigation Measure AES-1d: Restore Barge Unloading Facility Sites Once Decommissioned

Please refer to Mitigation Measure AES-1d in Chapter 17, *Aesthetics and Visual Resources*,
 Alternative 1A, Impact AES-1.

1	Mitigation Measure AES-1e: Apply Aesthetic Design Treatments to All Structures to the
2	Extent Feasible
3 4	Please refer to Mitigation Measure AES-1e in Chapter 17, <i>Aesthetics and Visual Resources,</i> Alternative 1A, Impact AES-1.
5	Mitigation Measure AES-1f: Locate Concrete Batch Plants and Fuel Stations Away from
6	Sensitive Visual Resources and Receptors and Restore Sites upon Removal of Facilities
7 8	Please refer to Mitigation Measure AES-1f in Chapter 17, <i>Aesthetics and Visual Resources,</i> Alternative 1A, Impact AES-1.
9	Mitigation Measure AES-1g: Implement Best Management Practices to Implement Project
10	Landscaping Plan
11 12	Please refer to Mitigation Measure AES-1g in Chapter 17, <i>Aesthetics and Visual Resources,</i> Alternative 1A, Impact AES-1.
13	Mitigation Measure AES-4b: Minimize Fugitive Light from Portable Sources Used for
14	Construction
15 16	Please refer to Mitigation Measure AES-4b in Chapter 17, <i>Aesthetics and Visual Resources,</i> Alternative 1A, Impact AES-4.
17	Mitigation Measure AES-4c: Install Visual Barriers along Access Routes, Where Necessary,
18	to Prevent Light Spill from Truck Headlights toward Residences
19 20	Please refer to Mitigation Measure AES-4c in Chapter 17, <i>Aesthetics and Visual Resources,</i> Alternative 1A, Impact AES-4.
21	Mitigation Measure TRANS-1a: Implement Site-Specific Construction Traffic Management
22	Plan
23 24	Please refer to Mitigation Measure TRANS-1a in Chapter 19, <i>Transportation</i> , Alternative 1A, Impact TRANS-1.
25	Mitigation Measure TRANS-1b: Limit Hours or Amount of Construction Activity on
26	Congested Roadway Segments
27 28	Please refer to Mitigation Measure TRANS-1b in Chapter 19, <i>Transportation</i> , Alternative 1A, Impact TRANS-1.
29	Mitigation Measure TRANS-1c: Make Good Faith Efforts to Enter into Mitigation
30	Agreements to Enhance Capacity of Congested Roadway Segments
31 32	Please refer to Mitigation Measure TRANS-1c in Chapter 19, <i>Transportation</i> , Alternative 1A, Impact TRANS-1.
33	Mitigation Measure NOI-1a: Employ Noise-Reducing Construction Practices during
34	Construction
35	Please refer to Mitigation Measure NOI-1a in Chapter 23, <i>Noise</i> , Alternative 1A, Impact NOI-1.

1Mitigation Measure NOI-1b: Prior to Construction, Initiate a Complaint/Response2Tracking Program

<sup>3</sup> Please refer to Mitigation Measure NOI-1b in Chapter 23, *Noise*, Alternative 1A, Impact NOI-1.

### Mitigation Measure AQUA-1a: Minimize the Use of Impact Pile Driving to Address Effects of Pile Driving and Other Construction-Related Underwater Noise

Please refer to Mitigation Measure AQUA-1a in Chapter 11, *Fish and Aquatic Resources*,
Alternative 1A, Impact AQUA-1.

#### 8 Mitigation Measure AQUA-1b: Use an Attenuation Device to Reduce Effects of Pile Driving 9 and Other Construction-Related Underwater Noise

Please refer to Mitigation Measure AQUA-1b in Chapter 11, *Fish and Aquatic Resources*,
 Alternative 1A, Impact AQUA-1.

#### Impact REC-10: Result in Long-Term Reduction in Boating-Related Recreation Opportunities as a Result of Implementing Conservation Measures 2–21

**NEPA Effects:** Effects on boating-related recreation activities stemming from implementation of the 14 conservation components under Alternative 5 would be similar to those described for Alternative 15 1A; however, under this Alternative, only 25,000 acres of tidal habitat would be restored (instead of 16 65,000 acres under other action alternatives). Implementing the conservation measures could result 17 in an adverse effect on recreation by limiting boating by reducing the extent of navigable waterways 18 19 available to boaters. Once implemented, the conservation measures could provide beneficial effects to recreation by expanding the extent of navigable waterways available to boaters, improving and 20 expanding boat launch facilities, and removing nonnative vegetation that restricts or obstructs 21 22 navigation.

Under CM18, construction of a genetic refuge and research facility at the former Army Reserve near 23 the Delta Marina Yacht Harbor could result in construction-related effects on boaters at this site. The 24 BDCP proponents would implement environmental commitments to include a noise abatement plan 25 (Appendix 3B, Environmental Commitments; also see additional discussion under Impact REC-2 and 26 Impact REC-3, above) to lessen these impacts. In addition, a number of mitigation measures are 27 28 available to address construction-related effects on recreational boating by reducing the degree of 29 aesthetic and visual degradation at the construction site (see Chapter 17, Aesthetics and Visual 30 Resources, Section 17.3.3.2, Mitigation Measures AES-1a, AES-1b, AES-1c, AES-1d, AES-1e, AES-1f, AES-1g, AES-4b, and AES-4c; also see additional discussion under Impact REC-2 and Impact REC-3, 31 above). Mitigation measures TRANS-1a, TRANS-1b, and TRANS-1c are available to address traffic 32 and transportation safety and access conditions of the marina (see additional discussion under 33 Impact REC-2 and Impact REC-3, above, and Chapter 19, Transportation, Section 19.3.3.10). 34 35 Mitigation measures NOI-1a and NOI-1b are available to address construction-related noise concerns (see additional discussion under Impact REC-2 and Impact REC-3, above and Chapter 23, 36 37 Noise, Section 23.4.3.10).

*CEQA Conclusion*: Channel modification and other activities associated with implementation of
 some habitat restoration and enhancement measures and other conservation measures would limit
 some opportunities for boating and boating-related recreation by reducing the extent of navigable
 water available to boaters. Temporary effects would also stem from construction, which may limit

- boat access, speeds, or create excess noise, odors, or unattractive visual scenes during periods of
  implementation. However, BDCP conservation measures would also lead to an enhanced boating
  experience by expanding the extent of navigable waterways available to boaters, improving and
  expanding boat launch facilities, and removing nonnative vegetation that restricts or obstructs
  navigation. Because these measures would not be anticipated to result in a substantial long-term
  disruption of boating activities, this impact is considered less than significant for the conservation
  measures, with the exception of CM18, discussed further below.
- 8 Under CM18, construction of a genetic refuge and research facility at the former Army Reserve near 9 the Delta Marina Yacht Harbor could result in construction-related impacts on boaters at this site. The BDCP proponents would implement environmental commitments to include a noise abatement 10 plan (Appendix 3B, Environmental Commitments; also see additional discussion under Impact REC-2 11 12 and Impact REC-3, above) to lessen these impacts. In addition, a number of mitigation measures address construction-related impacts on recreational boating by reducing the degree of aesthetic 13 and visual degradation at the construction site (see Chapter 17, Aesthetics and Visual Resources, 14 Section 17.3.3.2, Mitigation Measures AES-1a, AES-1b, AES-1c, AES-1d, AES-1e, AES-1f, AES-1g, AES-15 4b, and AES-4c; also see additional discussion under Impact REC-2 and Impact REC-3, above). 16 17 Mitigation measures TRANS-1a, TRANS-1b, and TRANS-1c will address traffic and transportation safety and access conditions of the marina (see additional discussion under Impact REC-2 and 18 19 Impact REC-3, above, and Chapter 19, Transportation, Section 19.3.3.10). Mitigation measures NOI-1a and NOI-1b will address construction-related noise concerns (see additional discussion under 20 Impact REC-2 and Impact REC-3, above and Chapter 23, Noise, Section 23.4.3.10). Implementation of 21 22 these measures, as determined applicable to construction of this facility under future site-specific 23 environmental review, would reduce impacts on recreational boating to less than significant. No additional mitigation would be required. 24
- Mitigation Measure AES-1a: Locate New Transmission Lines and Access Routes to
   Minimize the Removal of Trees and Shrubs and Pruning Needed to Accommodate New
   Transmission Lines and Underground Transmission Lines Where Feasible
- Please refer to Mitigation Measure AES-1a in Chapter 17, *Aesthetics and Visual Resources*,
  Alternative 1A, Impact AES-1.

### 30Mitigation Measure AES-1b: Install Visual Barriers between Construction Work Areas and31Sensitive Receptors

Please refer to Mitigation Measure AES-1b in Chapter 17, *Aesthetics and Visual Resources*,
 Alternative 1A, Impact AES-1.

#### Mitigation Measure AES-1c: Develop and Implement a Spoil/Borrow and Reusable Tunnel Material Area Management Plan

Please refer to Mitigation Measure AES-1c in Chapter 17, *Aesthetics and Visual Resources*,
 Alternative 1A, Impact AES-1.

#### 38 Mitigation Measure AES-1d: Restore Barge Unloading Facility Sites Once Decommissioned

Please refer to Mitigation Measure AES-1d in Chapter 17, *Aesthetics and Visual Resources*,
Alternative 1A, Impact AES-1.

1	Mitigation Measure AES-1e: Apply Aesthetic Design Treatments to All Structures to the
2	Extent Feasible
3 4	Please refer to Mitigation Measure AES-1e in Chapter 17, <i>Aesthetics and Visual Resources,</i> Alternative 1A, Impact AES-1.
5	Mitigation Measure AES-1f: Locate Concrete Batch Plants and Fuel Stations Away from
6	Sensitive Visual Resources and Receptors and Restore Sites upon Removal of Facilities
7 8	Please refer to Mitigation Measure AES-1f in Chapter 17, <i>Aesthetics and Visual Resources</i> , Alternative 1A, Impact AES-1.
9	Mitigation Measure AES-1g: Implement Best Management Practices to Implement Project
10	Landscaping Plan
11 12	Please refer to Mitigation Measure AES-1g in Chapter 17, <i>Aesthetics and Visual Resources,</i> Alternative 1A, Impact AES-1.
13	Mitigation Measure AES-4b: Minimize Fugitive Light from Portable Sources Used for
14	Construction
15 16	Please refer to Mitigation Measure AES-4b in Chapter 17, <i>Aesthetics and Visual Resources,</i> Alternative 1A, Impact AES-4.
17	Mitigation Measure AES-4c: Install Visual Barriers along Access Routes, Where Necessary,
18	to Prevent Light Spill from Truck Headlights toward Residences
19 20	Please refer to Mitigation Measure AES-4c in Chapter 17, <i>Aesthetics and Visual Resources,</i> Alternative 1A, Impact AES-4.
21	Mitigation Measure TRANS-1a: Implement Site-Specific Construction Traffic Management
22	Plan
23 24	Please refer to Mitigation Measure TRANS-1a in Chapter 19, <i>Transportation</i> , Alternative 1A, Impact TRANS-1.
25	Mitigation Measure TRANS-1b: Limit Hours or Amount of Construction Activity on
26	Congested Roadway Segments
27 28	Please refer to Mitigation Measure TRANS-1b in Chapter 19, <i>Transportation</i> , Alternative 1A, Impact TRANS-1.
29	Mitigation Measure TRANS-1c: Make Good Faith Efforts to Enter into Mitigation
30	Agreements to Enhance Capacity of Congested Roadway Segments
31 32	Please refer to Mitigation Measure TRANS-1c in Chapter 19, <i>Transportation</i> , Alternative 1A, Impact TRANS-1.
33	Mitigation Measure NOI-1a: Employ Noise-Reducing Construction Practices during
34	Construction
35	Please refer to Mitigation Measure NOI-1a in Chapter 23, Noise, Alternative 1A, Impact NOI-1.

### 1Mitigation Measure NOI-1b: Prior to Construction, Initiate a Complaint/Response2Tracking Program

<sup>3</sup> Please refer to Mitigation Measure NOI-1b in Chapter 23, *Noise*, Alternative 1A, Impact NOI-1.

### Impact REC-11: Result in Long-Term Reduction in Upland Recreational Opportunities as a Result of Implementing Conservation Measures 2–21

6 **NEPA Effects:** Implementing the conservation components under Alternative 5 would have similar 7 impacts on upland recreation activities as those described for Alternative 1A; however, under this Alternative, only 25,000 acres of tidal habitat would be restored (instead of 65,000 acres under 8 9 other action alternatives). Implementing the conservation measures could result in an adverse effect on recreation opportunities by reducing the extent of upland recreation sites and activities. Once 10 implemented, the conservation measures could adversely affect recreation by reducing the extent of 11 upland areas suitable for hiking, nature photography, or other similar activity. However, 12 environmental commitments would reduce these effects, and implementation of the measures 13 14 would also restore or enhance new potential sites for upland recreation thereby improving the 15 quality recreational opportunities. CM17-CM21 involve enforcement, management, or other individual, localized project components that would not affect upland recreation opportunities. 16 17 CM17 is an enforcement funding mechanism and would not result in a physical change to upland 18 areas; construction under CM18, CM19, or CM21 would not affect existing upland recreation areas; and CM20 is an enforcement action primarily located at boat launches and would not affect upland 19 recreation areas and related opportunities. These measures are not discussed further in this 20 21 analysis.

22 **CEOA Conclusion:** Site preparation and earthwork activities associated with a number of 23 conservation measures would temporarily limit opportunities for upland recreational activities 24 where they occur in or near existing recreational areas. Noise, odors, and visual effects of construction activities would also temporarily compromise the quality of upland recreation in and 25 26 around these areas. Additionally, it is possible that current areas of upland recreation would be 27 converted to wetland or other landforms poorly suited to hiking, nature photography, or other activities. These impacts on upland recreational opportunities would be considered less than 28 29 significant because the BDCP would include environmental commitments that would require BDCP 30 proponents to consult with CDFW to expand wildlife viewing, angling, and hunting opportunities, as 31 described in Recommendation DP R14 of the Delta Plan (Appendix 3B, Environmental *Commitments*). Near-term implementation would also restore or enhance new potential sites for 32 33 upland recreation and the measure would improve the quality of existing recreational opportunities adjacent to areas modified by the conservation measures. These measures would not be anticipated 34 35 to result in a substantial long-term disruption of upland recreational activities; thus, this impact is 36 considered less than significant.

## Impact REC-12: Compatibility of the Proposed Water Conveyance Facilities and Other Conservation Measures with Federal, State, or Local Plans, Policies, or Regulations Addressing Recreation Resources

- 40 **NEPA Effects:** Constructing conveyance facilities (CM1) and implementing CM2–CM21 under
- 41 Alternative 5 would generally have the same potential for incompatibilities with one or more plans
- 42 and policies related to protecting recreation opportunities in the study area as described for
- 43 Alternative 1A, Impact AES-12. The primary differences under Alternative 5 are that only Intake 1

- 1 would be constructed and the Byron Tract Forebay would be 200 acres instead of 600 acres. As
- 2 described under Alternative 1A, there would be potential for the alternative to be incompatible with
- 3 plans and policies related to protecting and promoting recreation opportunities in the study area
- 4 (i.e., The Johnston-Baker-Andal-Boatwright Delta Protection Act of 1992, *Delta Protection*
- 5 Commission Land Use and Resource Management Plan for the Primary Zone of the Delta, Delta Plan,
- 6 Brannan Island and Franks Tract State Recreation Areas General Plan). In addition, with the
- 7 exception of Solano County, the alternative may be incompatible with county general plan policies
- 8 that protect recreation resources in the study area.
- 9 *CEQA Conclusion*: The incompatibilities identified in the analysis indicate the potential for a
- 10 physical consequence to the environment. The physical effects are discussed in impacts REC-1
- 11 through REC-11, above and no additional CEQA conclusion is required related to the compatibility of
- 12 the alternative with relevant plans and polices.

## 1315.3.3.11Alternative 6A—Isolated Conveyance with Pipeline/Tunnel and14Intakes 1–5 (15,000 cfs; Operational Scenario D)

- For the purposes of assessment of effects on recreation, Alternative 6A is the same as Alternative 1A,
   with the following exceptions.
- Alternative 6A utilizes isolated conveyance.
- Alternative 6A has a different operational scenario (scenario D).
- Table 15-11 under Alternative 1A lists the recreation sites and areas that may be affected by
  Alternative 6A. No recreation sites fall within the construction footprint (Mapbook Figure 15-1).
  Specific effects on recreation areas or sites are discussed under Alternative 1A.

## Impact REC-1: Permanent Displacement of Existing Well-Established Public Use or Private Commercial Recreation Facility Available for Public Access as a Result of the Location of Proposed Water Conveyance Facilities

- 25 **NEPA Effects:** The effects of permanent displacement of existing recreational facilities as a result of the location of the water conveyance facilities would be the same as those described under 26 27 Alternative 1A, Impact REC-1. Proposed placement of the Alternative 6A water conveyance facilities 28 would not fall within the designated boundaries or conflict with any existing public use recreation 29 site and would not result in the permanent disruption or reduction of any well-established 30 recreation activity or site, including parks, marinas, or other designated areas. Therefore, there would be no adverse effects. Effects on recreation related to construction of the water conveyance 31 facilities are discussed below in Impact REC-2. Also see Chapter 17, Aesthetics and Visual Resources, 32 Section 17.3.3.11, and Chapter 23, Noise, Section 23.4.3.11, for additional discussion of these topics. 33
- *CEQA Conclusion*: The alternative would not locate alternative facilities that would result in the
   permanent displacement of any well-established public use or private commercial recreation facility
   available for public access. Therefore, impacts are considered less than significant. No mitigation is
   required.

#### Impact REC-2: Result in Long-Term Reduction of Recreation Opportunities and Experiences as a Result of Constructing the Proposed Water Conveyance Facilities

*NEPA Effects:* The temporary conflicts between recreational opportunities and the construction of
 conveyance facilities under Alternative 6A would be the same as those described under Alternative
 1A, Impact REC-2. Construction of Alternative 6A intakes and water conveyance facilities would
 result in temporary effects related to disruption of well-established recreational opportunities and
 experiences in the study area during construction. Indirect effects on recreation experience may
 occur as a result of impaired access, construction noise, or negative visual effects associated with
 construction.

#### 10 Other Recreation Opportunities

#### 11 On-Water Recreation

Cliff's Marina is upstream of Intake 1 construction area and Clarksburg Marina falls between the 12 13 construction impact area for Intake 1 and 2. Similarly, Lazy M Marina and Rivers End Marina & Boat Storage sites are not within the construction impact area for the Byron Tract Forebay and related 14 facilities near Clifton Court Forebay. Although these facilities and other marinas or fishing sites fall 15 16 outside of the impact area for noise, the overall recreation experience upstream or downstream of 17 these sites may fall within the noise impact area and could experience diminished recreation 18 opportunities because of the elevated noise levels as well as visual setting disruptions over the course of intake installation. Overall, construction activities associated with the proposed water 19 20 conveyance facilities would range from 1 year to up to 5 years depending on the site. Work would primarily occur Monday through Friday for up to 24 hours per day. In-river construction would be 21 22 further limited primarily to June 1 through October 31 each year. Although dewatering would take 23 place 7 days a week for 24 hours per day, it would not result in adverse noise effects. Weekday construction would reduce the amount of fish and other wildlife in recreation areas in the vicinity of 24 the intakes, resulting in decreased recreation opportunities related to wildlife and fish, causing 25 26 recreationists to experience a changed recreation setting.

#### 27 Campgrounds

Nighttime construction activities would require the use of bright lights that would negatively affect nighttime views of and from the work area. This would affect any overnight camping at the

- 30 recreation sites and areas discussed above, although day use areas that close at sunset would not be
- adversely affected. Mitigation Measures AES-4a, AES-4b, and AES-4c would be available to reduce
- the effects of nighttime construction lighting. As discussed in Chapter 23, *Noise*, Section 23.4.3.11,
- another nighttime effect on recreation would be construction noise levels that could adversely affect
- camping or other nighttime recreation uses within up to 2,800 feet of construction areas. Nighttime
- construction could be infrequent and intermittent, but would adversely affect camping sites.
- 36 Nighttime construction would not occur on weekends or holidays. Mitigation Measures NOI-1a and
- 37 NOI-1b would be available to address these effects.

#### 38 Summary

- 39 Overall, construction may occur year-round and last up from 1 to 5 years at individual construction
- 40 sites near recreation sites or areas and in-river construction activities would be primarily limited to
- June 1 through October 31 each year. Also see Chapter 12, *Terrestrial Biological Resources*, Section
- 42 12.3.3.11, Chapter 17, *Aesthetics and Visual Resources*, Section 17.3.3.11, Chapter 19, *Transportation*,

Section 19.3.3.11, and Chapter 23, *Noise*, Section 23.4.3.11, for additional detail related to
 waterfowl/wildlife, aesthetics/visual resources, transportation, and noise, respectively. Please refer
 to Alternative 1A, Impact REC-2 for detailed discussions of the potential effects at specific recreation
 sites or areas within the construction impact area.

5 As discussed in Chapter 12, Terrestrial Biological Resources, Section 12.3.3.2, construction could 6 have an adverse effect on waterfowl if they were present in or adjacent to work areas and could 7 result in destruction of nests or disturbance of nesting and foraging behaviors. These effects could 8 indirectly affect recreational wildlife viewing and hunting in the study area; however, mitigation 9 measures, environmental commitments, and conservation measures would provide several benefits 10 to waterfowl habitat, which would result in increased recreational opportunities. Mitigation Measure BIO-75, Conduct preconstruction nesting bird surveys and avoid disturbance of nesting birds, 11 would be available to address these effects. In addition, in areas near greater sandhill crane habitat, 12 construction-related disturbances (noise and visual), installation of transmission lines, or habitat 13 degradation associated with accidental spills, runoff and sedimentation, and dust could have 14 adverse effects on sandhill cranes and related recreational viewing opportunities. These effects on 15 sandhill crane would be minimized with BDCP AMM20 (Greater Sandhill Crane) and BDCP AMM31 16 17 (Noise Abatement). These measures, designed to avoid and minimize effects on greater sandhill 18 crane, would be implemented by the BDCP proponents where determined necessary for all covered 19 activities throughout the permit term. These and other BDCP AMMs are detailed in BDCP Appendix 3.C, Avoidance and Minimization Measures. Also, as discussed in Appendix 3B, Environmental 20 Commitments, DWR would implement an environmental commitment that would dispose of and 21 22 reuse spoils, reusable tunnel material, and dredged material. Materials could be reused for purposes 23 such as flood protection, habitat restoration, subsidence reversal. In addition, over the longer term of the action alternatives, implementation of CM3 and CM11 will result in protection and 24 enhancement of 8,100 acres of managed wetlands (see BDCP Chapter 3, Section 3.4, Conservation 25 26 Measures, Goal MWNC1, Objective MWNC1.1) that will provide suitable habitat conditions for 27 covered species and native biodiversity, including benefiting migratory waterfowl. CM3 will also 28 protect cultivated lands, which will benefit sandhill crane and other species. Implementation of 29 CM11 will provide beneficial effects on recreation opportunities by allowing recreation to occur on 30 approximately 61,000 acres of lands in the BDCP reserve system, consisting of grassland, vernal pool complex, riparian, managed wetland, and aquatic natural community types (see BDCP Chapter 31 4, Section 4.2.3.9.2 Recreation). The reserve system would comprise more than 170 miles of trail (25 32 33 of which would be new), 4 picnic areas, 15 new trailhead facilities and one updated boating facility, as well as a new boat launch facility within the footprint of the North Delta diversion facilities. 34 35 Permitted activities will include hiking, wildlife viewing, docent-led wildlife and botanical tours, bicycling, equestrian use, hunting, fishing, and boating. 36

Chapter 17, Aesthetics and Visual Resources, Section 17.3.3.11, identifies a number of mitigation 37 38 measures that would be available to address construction-related visual effects on sensitive receptors from vegetation removal for transmission lines and access routes (AES-1a), provision of 39 visual barriers between construction work areas and sensitive receptors (AES-1b), and locating 40 41 concrete batch plants and fuel stations away from sensitive resources and receptors (AES-1f). In addition, the chapter identifies measures to address longer term visual effects associated with 42 43 changes to the landscape/visual setting from construction and the presence of new water conveyance features. These include developing and implementing a spoil/borrow and RTM area 44 management plan (AES-1c), restoring barge loading facility sites once they are decommissioned 45 (AES-1d), applying aesthetic design treatments to all structures to the extent feasible (AES-1e), 46

- 1 restoring concrete batch plants and fuel stations upon removal of facilities (AES-1f), and
- 2 implementing best management practices to implement a project landscaping plan (AES-1g). DWR
- 3 would also make a commitment to enhance the visual character of the area by creating new wildlife
- 4 viewing sites and enhancing interest in the construction site by constructing viewing areas and
- 5 displaying information about the project, which may attract people who may use the recreation
- 6 facilities to the construction site as part of the visit.
- 7 To further compensate for the loss of access as a result of constructing the river intakes, the BDCP 8 proponents will work with the California Department of Parks and Recreation to help insure the 9 elements of CM1 would not conflict with the elements proposed in DPR's Recreation Proposal for the Sacramento-San Joaquin Delta and Suisun Marsh (California Department of Parks and 10 11 Recreation 2011d) that would enhance bicycle and foot access to the Delta. This would include the 12 helping to fund or construct elements of the American Discovery Trail and the potential conversion of the abandoned Southern Pacific Railroad rail line that formerly connected Sacramento to Walnut 13 14 Grove. The BDCP project proponents will ensure that the constructed elements of CM1 would not result in physical barriers to implementing the Delta recreation access elements outlined in the DPR 15 proposal. The BDCP project proponents will also work with DPR to determine if some of the 16 17 constructed elements of CM1 could incorporate elements of the DPR's proposal.
- As described in Chapter 19, Transportation, Section 19.3.3.2, Mitigation Measure TRANS-1a would 18 involve preparation of site-specific construction traffic management plans that would address 19 potential public access routes and provide construction information notification to local residents 20 21 and recreation areas/businesses. Additionally, DWR would provide and publicize alternative modes 22 of access to affected recreation areas as an environmental commitment. Where construction 23 impedes access around or near existing recreation areas (e.g., Clifton Court forebay), the project 24 proponents would provide clear pedestrian, bicycle, and vehicular routes around or across 25 construction sites. These would be designed to be safe, pleasant and would integrate with 26 opportunities to view the construction site as an additional area of interest. These physical facilities would be combined with public information, including sidewalk wayfinding information that would 27 28 clearly indicate present and future opportunities for access. Mitigation Measure TRANS-1b would 29 limit construction hours or activities and prohibit construction vehicle trips on congested roadway 30 segments and Mitigation Measure TRANS-1c would implement measures to enhance capacity of congested roadway segments. 31
- Chapter 23, *Noise*, Section 23.4.3.11, discusses that construction noise effects could be addressed through mitigation measures that call for use of noise-reducing construction practices (NOI-1a) and implementation of a complaint/response tracking program (NOI-1b), and an environmental commitment requiring a noise abatement plan (Appendix 3B, *Environmental Commitments*). In addition, specific noise-generating activities near recreation areas would be scheduled to the extent possible so as to avoid effects on passive recreation activities such as walking, picnicking, and viewing the aesthetic amenities of the area.
- In addition to these mitigation measures and environmental commitments, Mitigation Measure REC2 would ensure continued access to existing recreation experiences. The Delta offers many
  alternative recreational opportunities for water-based, water-enhanced, and land-based recreation,
  all of which would continue to be available for recreationists. However, due to the length of time that
  construction would occur and the dispersed effects across the Delta, the direct and indirect effects
  related to temporary disruption of existing recreational activities at facilities within the impact area
  would be adverse.

**CEOA Conclusion:** Construction of Alternative 6A intakes and related water conveyance facilities 1 2 would result in temporary short-term (i.e., lasting 2 years or less) and long-term (i.e., lasting over 2 3 years) impacts on well-established recreational opportunities and experiences in the study area 4 because of access, noise, and visual setting disruptions that could result in loss of public use. These 5 impacts would be temporary, but may occur year-round. Mitigation measures, environmental commitments, and AMMs would reduce these construction-related impacts by implementing 6 measures to protect or compensate for effects on wildlife habitat and species; minimize the extent of 7 changes to the visual setting, including nighttime light sources; manage construction-related traffic; 8 and implement noise reduction and complaint tracking measures. However, the level of impact 9 would not be reduced to less than significant because even though mitigation measures and 10 environmental commitments would reduce the impacts on wildlife, visual setting, transportation, 11 and noise conditions that could detract from the recreation experience, due to the dispersed effects 12 13 on the recreation experience across the Delta, it is not certain the mitigation would reduce the level 14 of these impacts to less than significant in all instances such that there would be no reduction of 15 recreational opportunities or experiences over the entire study area. Therefore, these impacts are considered significant and unavoidable. However, the impacts related to construction of the intakes 16 17 would be less than significant. Mitigation Measure REC-2: Provide Alternative Bank Fishing Access Sites 18 19 Please refer to Mitigation Measure REC-2 under Impact REC-2 in the discussion of Alternative 20 1A. 21 Mitigation Measure BIO-75: Conduct Preconstruction Nesting Bird Surveys and Avoid **Disturbance of Nesting Birds** 22

- Please refer to Mitigation Measure BIO-75 in Chapter 12, *Terrestrial Biological Resources*,
   Alternative 1A, Impact BIO-75.
- Mitigation Measure AES-1a: Locate New Transmission Lines and Access Routes to
   Minimize the Removal of Trees and Shrubs and Pruning Needed to Accommodate New
   Transmission Lines and Underground Transmission Lines Where Feasible
- Please refer to Mitigation Measure AES-1a in Chapter 17, *Aesthetics and Visual Resources*,
  Alternative 1A, Impact AES-1.

### 30Mitigation Measure AES-1b: Install Visual Barriers between Construction Work Areas and31Sensitive Receptors

Please refer to Mitigation Measure AES-1b in Chapter 17, *Aesthetics and Visual Resources*,
 Alternative 1A, Impact AES-1.

### 34Mitigation Measure AES-1c: Develop and Implement a Spoil/Borrow and Reusable Tunnel35Material Area Management Plan

Please refer to Mitigation Measure AES-1c in Chapter 17, Aesthetics and Visual Resources,
 Alternative 1A, Impact AES-1.

1	Mitigation Measure AES-1d: Restore Barge Unloading Facility Sites Once Decommissioned
2 3	Please refer to Mitigation Measure AES-1d in Chapter 17, <i>Aesthetics and Visual Resources,</i> Alternative 1A, Impact AES-1.
4 5	Mitigation Measure AES-1e: Apply Aesthetic Design Treatments to All Structures to the Extent Feasible
6 7	Please refer to Mitigation Measure AES-1e in Chapter 17, <i>Aesthetics and Visual Resources</i> , Alternative 1A, Impact AES-1.
8 9	Mitigation Measure AES-1f: Locate Concrete Batch Plants and Fuel Stations Away from Sensitive Visual Resources and Receptors and Restore Sites upon Removal of Facilities
10 11	Please refer to Mitigation Measure AES-1f in Chapter 17, <i>Aesthetics and Visual Resources,</i> Alternative 1A, Impact AES-1.
12 13	Mitigation Measure AES-1g: Implement Best Management Practices to Implement Project Landscaping Plan
14 15	Please refer to Mitigation Measure AES-1g in Chapter 17, <i>Aesthetics and Visual Resources,</i> Alternative 1A, Impact AES-1.
16 17	Mitigation Measure AES-4a: Limit Construction to Daylight Hours within 0.25 Mile of Residents
18 19	Please refer to Mitigation Measure AES-4a in Chapter 17, <i>Aesthetics and Visual Resources,</i> Alternative 1A, Impact AES-4.
20 21	Mitigation Measure AES-4b: Minimize Fugitive Light from Portable Sources Used for Construction
22 23	Please refer to Mitigation Measure AES-4b in Chapter 17, <i>Aesthetics and Visual Resources</i> , Alternative 1A, Impact AES-4.
24 25	Mitigation Measure AES-4c: Install Visual Barriers along Access Routes, Where Necessary, to Prevent Light Spill from Truck Headlights toward Residences
26 27	Please refer to Mitigation Measure AES-4c in Chapter 17, <i>Aesthetics and Visual Resources,</i> Alternative 1A, Impact AES-4.
28 29	Mitigation Measure TRANS-1a: Implement Site-Specific Construction Traffic Management Plan
30 31	Please refer to Mitigation Measure TRANS-1a in Chapter 19, <i>Transportation</i> , Alternative 1A, Impact TRANS-1.
32 33	Mitigation Measure TRANS-1b: Limit Hours or Amount of Construction Activity on Congested Roadway Segments
34 35	Please refer to Mitigation Measure TRANS-1b in Chapter 19, <i>Transportation</i> , Alternative 1A, Impact TRANS-1.

3 4	Please refer to Mitigation Measure TRANS-1c in Chapter 19, <i>Transportation</i> , Alternative 1A, Impact TRANS-1.
5 6	Mitigation Measure NOI-1a: Employ Noise-Reducing Construction Practices during Construction
7	Please refer to Mitigation Measure NOI-1a in Chapter 23, Noise, Alternative 1A, Impact NOI-1.
8 9	Mitigation Measure NOI-1b: Prior to Construction, Initiate a Complaint/Response Tracking Program
10	Please refer to Mitigation Measure NOI-1b in Chapter 23, <i>Noise</i> , Alternative 1A, Impact NOI-1.
11 12	Impact REC-3: Result in Long-Term Reduction of Recreational Navigation Opportunities as a Result of Constructing the Proposed Water Conveyance Facilities
13 14	<i>NEPA Effects</i> : Under this alternative, recreational boat navigation would be affected to the same extent as described under Alternative 1A, Impact REC-3.
15 16 17 18 19 20 21 22	Direct effects on boat passage and navigation on the Sacramento River would result from construction of the intakes. Effects could include reduced access and delays to boat passage and navigation related to the narrower available river width and temporary speed zones. However, boat passage volume along the corridor of the Sacramento River where intakes are proposed is low. Water-based recreational activities such as waterskiing, wakeboarding, or tubing fishing are also low. In addition, there is sufficient width in the channel to allow boat passage, with minor delays related to construction speed zones. These effects on boat passage and navigation would be reduced with the implementation of Mitigation Measure TRANS-1a that involves the BDCP proponents
23 24	developing and implementing site-specific construction traffic management plans, including waterway navigation elements and providing notification of construction activities in waterways.
25 26 27 28 29	Construction of temporary barge unloading facilities would result in adverse effects on boat passage and navigation on the Sacramento River and other waterways in the study area, including the creation of obstructions to boat passage and associated boat traffic delays and temporary partial channel closures that could impede boat movement and eliminate recreational opportunities. In waterways where waterskiing, wakeboarding, and tubing occur, recreation opportunities in the
30 31	vicinity of the barge unloading facilities would be eliminated during construction. Mitigation Measure TRANS-1a would be available to reduce effects to marine navigation by development and
32 33	implementation of site-specific construction traffic management plans, including specific measures related to management of barges and stipulations to notify the commercial and leisure boating
34 35	communities of proposed barge operations in the waterways. Additionally, BDCP proponents would contribute funds for the construction of new recreation opportunities as well as for the protection of
36 37 38	existing recreation opportunities as outlined in Recommendation DP R11 of the Delta Plan. BDCP proponents would also assist in funding the expansion of state recreation areas in the Delta as described in Recommendation DP R12 of the Delta Plan. Potential uses of these funds could be for
38 39 40	described in Recommendation DP R13 of the Delta Plan. Potential uses of these funds could be for the reopening of Brannan Island State Recreation Area, completion of Delta Meadows-Locke Boarding House and potential addition of new State parks at Barker Slough, Elkhorn Basin, the

Mitigation Measure TRANS-1c: Make Good Faith Efforts to Enter into Mitigation

Agreements to Enhance Capacity of Congested Roadway Segments

Boarding House and potential addition of new State parks at Barker Slough, Elkhorn Basin, the
 Wright-Elmwood Tract, and south Delta. The funds will be transferred prior to, or concurrent with,

1

2

- commencement of construction of the BDCP. This commitment serves to compensate for the loss of
   recreational opportunities within the project area by providing a recreational opportunity
- downstream/upstream in the same area for the same regional recreational users. These
- 4 commitments are further described in Appendix 3B, *Environmental Commitments.*
- 5 Invasive aquatic vegetation can limit access to boats and reduce swimming areas. CM13 (Invasive 6 Aquatic Vegetation Control) provides for the control of egeria, water hyacinth, and other IAV 7 throughout the Plan Area. However, the BDCP proponents would also commit to partner with 8 existing programs operating in the Delta (including DBW, U.S. Department of Agriculture-9 Agriculture Research Service, University of California Cooperative Extension Weed Research and Information Center, California Department of Food and Agriculture, local Weed Management Areas, 10 Resource Conservation Districts, and the California Invasive Plant Council) to perform risk 11 assessment and subsequent prioritization of treatment areas to strategically and effectively reduce 12 expansion of the multiple species of IAV in the Delta. This risk assessment would dictate where 13 14 initial control efforts would occur to maximize the effectiveness of the conservation measure. The funds will be transferred prior to, or concurrent with, commencement of construction of the BDCP. 15 Enhanced ability to control these invasive vegetation would lead to increased recreation 16 opportunities which would compensate for the loss of recreational opportunities within the project 17 area by providing a recreational opportunity downstream/upstream in the same area for the same 18 19 regional recreational users. This commitment is described in Appendix 3B, Environmental Commitments. 20
- CM13 (*Invasive Aquatic Vegetation Control*) and the environmental commitments would create and rehabilitate alternative recreation opportunities for those eliminated during construction. BDCP proponents would also ensure through various outreach methods that recreationists were aware of nearby recreation opportunities for similar water sports (e.g., Victoria Canal, Empire Cut or Bishop Cut). Nonetheless, these effects would last up to 5 years (long-term) and would be considered adverse because of the reduced recreation opportunity and experiences expected to exist near construction activity.
- **CEQA** Conclusion: Impacts on boat passage and navigation in the study area would result from the 28 29 construction of the intakes and temporary barge unloading facilities. Impacts would last 30 approximately 5 years and include obstruction and delays to boat passage and navigation as a result of channel obstructions in addition to compliance with temporary speed zones. Temporary channel 31 closures could impede boat movement and eliminate recreational opportunities. In waterways 32 33 where waterskiing, wakeboarding, and tubing occur, recreation opportunities would be eliminated 34 during construction. Mitigation Measure TRANS-1a would reduce impacts on marine navigation by development and implementation of site-specific construction traffic management plans, including 35 specific measures related to management of barges and stipulations to notify the commercial and 36 leisure boating communities of proposed barge operations in the waterways. While the 37 38 environmental commitments would reduce impacts on water-based recreation (water-skiing, wakeboarding, tubing) in these areas by creating alternative recreation opportunities for those 39 eliminated during construction, these impacts would be long-term and considered significant and 40 unavoidable. 41

### 1Mitigation Measure TRANS-1a: Implement Site-Specific Construction Traffic Management2Plan

Please refer to Mitigation Measure TRANS-1a in Chapter 19, *Transportation*, Alternative 1A,
 Impact TRANS-1.

### Impact REC-4: Result in Long-Term Reduction of Recreational Fishing Opportunities as a Result of Constructing the Proposed Water Conveyance Facilities

7 **NEPA Effects:** Effects on recreational fishing under Alternative 6A would be the same as those described under Alternative 1A, Impact REC-4. As discussed in Chapter 11, Fish and Aquatic 8 9 Resources, Section 11.3.4.11, Sacramento River and Delta region fish populations would not be 10 affected by changes to localized water quality conditions, underwater noise, fish stranding or other physical disturbances, or reduced habitat areas such that recreational fishing opportunities would 11 be substantially reduced during construction. BDCP environmental commitments to prevent water 12 quality effects include environmental training; implementation of stormwater pollution prevention 13 14 plans, erosion and sediment control plans, hazardous materials management plans, and spill 15 prevention, containment, and countermeasure plans; disposal of spoils, RTM, and dredged material; and a barge operations plan (Appendix 3B, Environmental Commitments). RTM would be removed 16 17 from RTM storage areas (which represent a substantial portion of the permanent impact areas) and reused, as appropriate, as bulking material for levee maintenance, as fill material for habitat 18 restoration projects, or other beneficial means of reuse identified for the material. Mitigation 19 20 Measures AQUA-1a and AQUA-1b would be available to avoid and minimize adverse effects on sport fish populations from impact pile driving. Although fish populations likely would not be affected to 21 the degree that fishing opportunities would be substantially reduced, construction conditions would 22 23 introduce noise and visual disturbances that would affect the recreation experience for anglers.

24 While construction noise would be temporary, and primarily be limited to Monday through Friday, it would be ongoing for up to 24 hours per day and for up to 5 years near individual work sites. Visual 25 26 setting disruptions could distract from the recreation experience including on weekends. However, 27 Mitigation Measures NOI-1a and NOI-1b would address construction noise effects. Additionally, specific noise-generating activities near recreation areas would be scheduled to the extent possible 28 29 so as to avoid effects on passive recreation activities on-shore fishing. Mitigation measures would 30 also be available to address construction-related visual effects on sensitive receptors from 31 vegetation removal for transmission lines and access routes (AES-1a), provision of visual barriers between construction work areas and sensitive receptors (AES-1b), and locating concrete batch 32 plants and fuel stations away from sensitive resources and receptors (AES-1f). In addition, the 33 chapter identifies measures to address longer term visual effects associated with changes to the 34 landscape/visual setting from construction and the presence of new water conveyance features. 35 36 These include developing and implementing a spoil/borrow and RTM area management plan (AES-1c), restoring barge loading facility sites once they are decommissioned (AES-1d), applying aesthetic 37 design treatments to all structures to the extent feasible (AES-1e), restoring concrete batch plants 38 and fuel stations upon removal of facilities (AES-1f), and implementing best management practices 39 to implement a project landscaping plan (AES-1g). Overall, construction of the proposed water 40 41 conveyance facilities would not degrade the fishing experience for boat and on-shore fishing 42 locations. Additionally anglers could move to other locations along the Sacramento River and throughout the Delta region and REC-2 would provide anglers with alternative bank fishing access 43 44 sites further removed from areas affected by construction. This effect would not be adverse.

1	CEQA Conclusion: The potential impact on covered and non-covered sport fish species from
2	construction activities would be considered less than significant because the BDCP would include
3	environmental commitments to prevent water quality effects include environmental training;
4	implementation of stormwater pollution prevention plans, erosion and sediment control plans,
5	hazardous materials management plans, and spill prevention, containment, and countermeasure
6	plans; disposal of spoils, RTM, and dredged material; and a barge operations plan (Appendix 3B,
7	Environmental Commitments) and Mitigation Measures AQUA-1a and AQUA-1b to avoid and
8	minimize adverse effects on sport fish populations from impact pile driving. Mitigation Measure
9	REC-2 would ensure continued access for bank fishing at established sport fishing locations such
10	that there would be no long-term reduction of local fishing opportunities and experiences. This
11	impact would be less than significant.
12	Mitigation Measure REC-2: Provide Alternative Bank Fishing Access Sites
13	Please refer to Mitigation Measure REC-2 under Impact REC-2 in the discussion of Alternative
14	1A.
1 5	Mitigation Measure AQUA-1a: Minimize the Use of Impact Pile Driving to Address Effects
15 16	of Pile Driving and Other Construction-Related Underwater Noise
17	Please refer to Mitigation Measure AQUA-1a in Chapter 11, Fish and Aquatic Resources,
18	Alternative 1A, Impact AQUA-1.
19	Mitigation Measure AQUA-1b: Use an Attenuation Device to Reduce Effects of Pile Driving
20	and Other Construction-Related Underwater Noise
21	Please refer to Mitigation Measure AQUA-1b in Chapter 11, Fish and Aquatic Resources,
22	Alternative 1A, Impact AQUA-1.
23	Mitigation Measure NOI-1a: Employ Noise-Reducing Construction Practices during
24	Construction
25	Please refer to Mitigation Measure NOI-1a in Chapter 23, Noise, Alternative 1A, Impact NOI-1.
26	Mitigation Measure NOI-1b: Prior to Construction, Initiate a Complaint/Response
27	Tracking Program
28	Please refer to Mitigation Measure NOI-1b in Chapter 23, Noise, Alternative 1A, Impact NOI-1.
29	Mitigation Measure AES-1a: Locate New Transmission Lines and Access Routes to
30	Minimize the Removal of Trees and Shrubs and Pruning Needed to Accommodate New
31	Transmission Lines and Underground Transmission Lines Where Feasible
32	Please refer to Mitigation Measure AES-1a in Chapter 17, Aesthetics and Visual Resources,
33	Alternative 1A, Impact AES-1.
34	Mitigation Measure AES-1b: Install Visual Barriers between Construction Work Areas and
35	Sensitive Receptors
36	Please refer to Mitigation Measure AES-1b in Chapter 17, Aesthetics and Visual Resources,
37	Alternative 1A, Impact AES-1.

1 2	Mitigation Measure AES-1c: Develop and Implement a Spoil/Borrow and Reusable Tunnel Material Area Management Plan
3 4	Please refer to Mitigation Measure AES-1c in Chapter 17, <i>Aesthetics and Visual Resources</i> , Alternative 1A, Impact AES-1.
5	Mitigation Measure AES-1d: Restore Barge Unloading Facility Sites Once Decommissioned
6 7	Please refer to Mitigation Measure AES-1d in Chapter 17, <i>Aesthetics and Visual Resources</i> , Alternative 1A, Impact AES-1.
8 9	Mitigation Measure AES-1e: Apply Aesthetic Design Treatments to All Structures to the Extent Feasible
10 11	Please refer to Mitigation Measure AES-1e in Chapter 17, <i>Aesthetics and Visual Resources,</i> Alternative 1A, Impact AES-1.
12 13	Mitigation Measure AES-1f: Locate Concrete Batch Plants and Fuel Stations Away from Sensitive Visual Resources and Receptors and Restore Sites upon Removal of Facilities
14 15	Please refer to Mitigation Measure AES-1f in Chapter 17, <i>Aesthetics and Visual Resources</i> , Alternative 1A, Impact AES-1.
16 17	Mitigation Measure AES-1g: Implement Best Management Practices to Implement Project Landscaping Plan
18 19	Please refer to Mitigation Measure AES-1g in Chapter 17, <i>Aesthetics and Visual Resources</i> , Alternative 1A, Impact AES-1.
20 21	Impact REC-5: Result in Long-Term Reduction of Recreational Fishing Opportunities as a Result of the Operation of the Proposed Water Conveyance Facilities
22 23 24 25 26 27 28	<b>NEPA Effects:</b> Operation of Alternative 6A may result in changes in entrainment, spawning, rearing and migration. However, in general, effects on (non-covered) fish species that are popular for recreational fishing as a result of these changes are not of a nature/level that will adversely affect recreational fishing. While there are some significant impacts to specific non-covered species, as discussed in Chapter 11, <i>Fish and Aquatic Resources</i> , Section 11.3.4.11, they are typically limited to specific rivers and not the population of that species as a whole. The effect is not adverse because it would not result in a substantial long-term reduction in recreational fishing opportunities
29 30 31 32	<b>CEQA Conclusion:</b> The potential impact on covered and non-covered sport fish species from operation of Alternative 6A would be considered less than significant because any impacts to fish and, as a result, impacts to recreational fishing, are anticipated to be isolated to certain areas and would not impact the species population of any popular sportfishing species overall.
33 34 35	Impact REC-6: Cause a Change in Reservoir or Lake Elevations Resulting in Substantial Reductions in Water-Based Recreation Opportunities and Experiences at North- and South- of-Delta Reservoirs
36	<b>NEPA Effects:</b> Operation of Alternative 6A would result in changes in the frequency with which the

36 NEPA Effects: Operation of Alternative 6A would result in changes in the frequency with which the
 37 end-of-September reservoir levels at study area reservoirs fall below levels identified as important

- 1 water-dependent recreation thresholds relative to Existing Conditions (CEQA baseline) and the No
- 2 Action Alternative (2060) (alternative operations contribution [impact] comparison) (Table 15-12a
- and Table 15-12b). These changes are discussed below. Also see Chapter 3, *Description of*
- 4 *Alternatives*, Section 3.6.4.2, for detailed information on the operational scenarios, and Appendix 5A,
- 5 *Modeling Methodology*, for an explanation of the CALSIM II model and assumptions.

### 6 Existing Conditions (CEQA Baseline) Compared to Alternative 6A (2060)

7 As shown in Table 15-12a and Table 15-12b, under Alternative 6A there would be from 3 to 64 8 additional years of the recreation thresholds being exceeded at the reservoirs relative to the existing 9 condition. These represent a greater than 10% increased exceedance of the reservoir thresholds at 10 Trinity Lake, Folsom Lake, and at San Luis Reservoir. However, as discussed under Section 15.3.1, *Methods for Analysis*, these changes in SWP/CVP reservoir elevations are caused by sea level rise, 11 12 climate change, and operation of the alternative. It is not possible to specifically define the exact extent of the changes due to implementation of the action alternative using these model simulation 13 14 results. Thus, the precise contributions of sea level rise and climate change to the total differences between Existing Conditions and Alternative 6A cannot be isolated in this comparison. Please refer 15 to the comparison of the No Action Alternative (2060) to Alternative 6A (2060) for a discussion of 16 the potential effects on end-of-September reservoir and lake elevations attributable to operation of 17 18 Alternative 6A.

19 No Action Alternative (2060) Compared to Alternative 6A (2060)

The comparison of Alternative 6A (2060) to the No Action Alternative (2060) condition most closely represents changes in reservoir elevations that may occur as a result of operation of the alternative because both conditions include sea level rise and climate change (see Appendix 5A, *Modeling Methodology*).

As shown in Table 15-12a and Table 15-12b, operation of Alternative 6A would result in changes in 24 the frequency with which the end of September reservoir levels at Trinity Lake, Shasta Lake, Lake 25 Oroville, Folsom Lake, New Melones Lake, and San Luis Reservoir would fall below levels identified 26 27 as important water-dependent recreation thresholds. In all but one instance (San Luis Reservoir), 28 the CASIM II modeling results indicate that reservoir levels under Alternative 6A (2060) operations 29 would fall below the individual reservoir thresholds less frequently than under No Action Alternative (2060) conditions. These changes in reservoir elevations would not be adverse at Trinity 30 Lake, Shasta Lake, Lake Oroville, Folsom Lake, and New Melones Lake and would be considered 31 32 beneficial effects on recreation opportunities and experiences because there would be fewer years 33 in which the lake levels fall below the recreation threshold relative to the No Action Alternative 34 (2060). Operation of Alternative 6A would not adversely affect water-dependent or water-enhanced 35 recreation at these reservoirs. Overall, these conditions represent improved recreation conditions under operation of Alternative 6A because there would be fewer years in which end-of-September 36 37 reservoir levels would fall below the recreation thresholds thus indicating better boating opportunities, when compared to No Action Alternative (2060) conditions. 38

The modeling for San Luis Reservoir indicates there could be up to 58 additional years relative to the No Action Alternative (2060) condition for which the reservoir level would fall below the reservoir boating threshold at the end of September for the Dinosaur Point boat launch. However, access to the Basalt boat launch, which is available to reservoir elevation 340 feet, would not substantially change relative to the No Action Alternative (2060) conditions (there would be three additional years). This is a less than 10% change (8 years or less) and would not be considered a substantial reduction in recreation opportunities. Therefore, because the Basalt boat launch would
 still be available for access to the reservoir, these changes would not be adverse. Shoreline fishing
 would still be possible, and other recreation activities at the reservoir—picnicking, biking, hiking,
 and fishing— would be available. These changes would not be adverse.

CEQA Conclusion: This impact on water-dependent and water-enhanced recreation opportunities at 5 6 Trinity Lake, Shasta Lake, Lake Oroville, Folsom Lake, and New Melones Reservoir would be less 7 than significant because the CALSIM II modeling results indicate that reservoir levels attributable to 8 Alternative 6A (2060) operations would fall below the individual reservoir thresholds less 9 frequently than under No Action Alternative (2060). Because there would be fewer years in which the reservoir or lake levels fall below the recreation threshold relative to No Action Alternative 10 (2060) conditions, these impacts would be considered beneficial impacts on recreation 11 12 opportunities and experiences. At San Luis Reservoir, although boating opportunity would be reduced more frequently for the Dinosaur Point boat launch, access to the Basalt boat launch would 13 14 not substantially change. The modeled additional three years of exceeding the recreation threshold attributable to operation of Alternative 6A (2060) relative to the No Action Alternative (2060) 15 would be less than significant because it is a less than 10% change (8 years or less). This would be a 16 17 less-than-significant impact. No mitigation is required. Operation of Alternative 6A would not substantially affect water-dependent or water-enhanced recreation at these reservoirs. 18

## Impact REC-7: Result in Long-Term Reduction in Water-Based Recreation Opportunities as a Result of Maintenance of the Proposed Water Conveyance Facilities

21 **NEPA Effects:** Effects of facility maintenance activities on water-based recreation under Alternative 22 6A would be similar to those described under Alternative 1A, Impact REC-7, and would result in 23 periodic temporary but not substantial effects on boat passage and water-based recreational 24 activities. Any effects would be short-term (less than 2 years) and intermittent. Other facility maintenance activities would occur on land and would not affect boat passage and navigation. 25 Implementation of the environmental commitment to provide notification of construction and 26 27 maintenance activities in waterways (Appendix 3B, Environmental Commitments) would reduce 28 these effects. These effects are not considered adverse.

29 **CEQA Conclusion:** Effects on recreation resulting from the maintenance of intake facilities would be 30 short-term and intermittent and would not result in significant impacts on boat passage, navigation, 31 or water-based recreation within the vicinity of the intakes. In addition, implementation of the environmental commitment to provide notification of construction and maintenance activities in 32 33 waterways (Appendix 3B, Environmental Commitments) would further minimize these effects. Intake maintenance impacts on recreation would be considered less than significant because 34 impacts, if any, on public access or public use of established recreation facilities would last for 2 35 36 years or less. Mitigation is not required.

### Impact REC-8: Result in Long-Term Reduction in Land-Based Recreation Opportunities as a Result of Maintenance of the Proposed Water Conveyance Facilities

- NEPA Effects: Changes to land-based recreation under Alternative 6A would be the same as those
   described for Alternative 1A, Impact REC-8. Maintenance would be short-term and intermittent and
   would be conducted within the individual facility right-of-way, which does not include any
   recreation facilities or recreation use areas. There would be no adverse effects on recreation
- 43 opportunities as a result of maintenance of the proposed water conveyance facilities.

*CEQA Conclusion*: Maintenance of conveyance facilities would be short-term and intermittent and
 would not result in any changes to land-based recreational opportunities. Therefore, there would be
 no impact. Mitigation is not required.

## Impact REC-9: Result in Long-Term Reduction in Fishing Opportunities as a Result of Implementing Conservation Measures 2–21

6 **NEPA Effects:** Construction, and operation and maintenance of the proposed conservation 7 components as part of Alternative 6A could have effects related to recreational fishing that are 8 similar in nature to those discussed above for construction, and operation and maintenance of 9 proposed water conveyance facilities. Although similar in nature, the potential intensity of any effects would likely be substantially lower because the nature of the activities associated with 10 implementing the conservation components would be different—less heavy construction equipment 11 would be required and the restoration actions would be implemented over a longer time frame than 12 CM1. Potential effects from implementation of the conservation components would be dispersed 13 over a larger area and would generally involve substantially fewer construction and operation 14 15 effects associated with built facilities. Additionally, overall, the habitat restoration and enhancement components would be expected to result in long-term benefits to aquatic species. Additional 16 17 discussion related to the individual conservation measures is provided below.

With regards to fishing opportunities, effects of implementing the conservation components under
Alternative 6A would be similar to those described for Alternative 1A. CM2–CM21 would be
expected to improve fishing opportunities in the study area although some effect on fishing
opportunities could take place during implementation of the conservation measures. Overall,
implementing the proposed conservation components would be expected to provide beneficial
effects on aquatic habitat and fish abundance thereby improving fishing opportunities.

**CEQA Conclusion:** CM2–CM21 in the long-term would be expected to improve fishing opportunities 24 by enhancing fish habitat in the Yolo Bypass; restoring tidal habitat, seasonally inundated 25 26 floodplains, channel margins, and riparian habitat; controlling aquatic vegetation and predators; 27 controlling illegal harvest of covered species; and expanding boat launch facilities. During the implementation stage, these measures could result in impacts on fishing opportunities by 28 29 temporarily or permanently limiting access to fishing sites and disturbing fish habitat. CM2 would 30 increase the floodplain footprint in the Yolo Bypass Wildlife Area, which would result in decreased 31 onshore fishing opportunities. These impacts would be considered less than significant because the BDCP would include environmental commitments to consult with CDFW to expand wildlife viewing, 32 33 angling, and hunting opportunities, as described in Recommendation DP R14 of the Delta Plan(Appendix 3B, Environmental Commitments). CM4, CM13, and CM15 target predator fish species 34 and although these CMs would result in highly localized reductions of predatory species, overall, 35 36 these measures would not result in an appreciable decrease in Delta-wide abundances of predatory 37 game fish (refer to Chapter 11, Fish and Aquatic Resources, Section 11.3.4.11). Construction of facilities could have short-term impacts on the noise or visual setting and could indirectly affect 38 recreational fishing. The potential impact on covered and non-covered sport fish species from 39 construction activities would be considered less than significant because the BDCP would include 40 environmental commitments to prevent water quality effects include environmental training; 41 implementation of stormwater pollution prevention plans, erosion and sediment control plans, 42 hazardous materials management plans, and spill prevention, containment, and countermeasure 43 44 plans; disposal of spoils, and dredged material; and a barge operations plan (Appendix 3B, *Environmental Commitments*). In addition, mitigation measures and environmental commitments 45

- 1 identified to reduce the effects of constructing CM1 would also be used to minimize effects of
- 2 construction on recreation (i.e., visual conditions, noise, transportation/access) associated with
- 3 implementation of the other conservation components. Because construction of the conservation
- 4 measure component facilities would be less intense and of shorter duration than construction of
- 5 CM1 conveyance facilities, the mitigation measures and environmental commitments would reduce
- 6 the construction-related impacts on recreational fishing associated with the other conservation
- 7 measures to a less-than-significant level. Further, the individual facilities or conservation elements
- 8 will undergo additional environmental review and permitting which will include identification of
- 9 site-specific measures to further protect resources.
- 10 Environmental commitments that will reduce construction-related impacts on recreation include a noise abatement plan and consultation with CDFW to expand recreational opportunities (Appendix 11 12 3B, Environmental Commitments; also see additional discussion under Impact REC-2 and Impact 13 REC-3, above). In addition, a number of mitigation measures will address construction-related impacts on recreational fishing by reducing the degree of aesthetic and visual degradation at 14 construction sites (see Chapter 17, Aesthetics and Visual Resources, Section 17.3.3.2, Mitigation 15 Measures AES-1a, AES-1b, AES-1c, AES-1d, AES-1e, AES-1f, AES-1g, AES-4b, and AES-4c; also see 16 17 additional discussion under Impact REC-2 and Impact REC-3, above). Mitigation measures TRANS-18 1a, TRANS-1b, and TRANS-1c will address traffic and transportation safety and access conditions 19 that could affect public use of recreation areas (see additional discussion under Impact REC-2 and Impact REC-3, above, and Chapter 19, Transportation, Section 19.3.3.11). Mitigation measures NOI-20 1a and NOI-1b will address construction-related noise concerns (see additional discussion under 21 22 Impact REC-2 and Impact REC-3, above and Chapter 23, Noise, Section 23.4.3.11). Finally, should 23 construction of conservation measure facilities require pile-driving, mitigation measures to protect fish and aquatic species would be implemented to reduce these impacts (see additional discussion 24 under Impact REC-4, above and Chapter 11, Fish and Aquatic Resources, Section 11.3.4.11). 25
- In the long term, the impact on fishing opportunities would be considered beneficial because the
   conservation measures are intended to enhance aquatic habitat and fish abundance.
- Mitigation Measure AES-1a: Locate New Transmission Lines and Access Routes to
   Minimize the Removal of Trees and Shrubs and Pruning Needed to Accommodate New
   Transmission Lines and Underground Transmission Lines Where Feasible
- Please refer to Mitigation Measure AES-1a in Chapter 17, *Aesthetics and Visual Resources*,
   Alternative 1A, Impact AES-1.
- Mitigation Measure AES-1b: Install Visual Barriers between Construction Work Areas and
   Sensitive Receptors
- Please refer to Mitigation Measure AES-1b in Chapter 17, *Aesthetics and Visual Resources*,
   Alternative 1A, Impact AES-1.
- 37Mitigation Measure AES-1c: Develop and Implement a Spoil/Borrow and Reusable Tunnel38Material Area Management Plan
- Please refer to Mitigation Measure AES-1c in Chapter 17, *Aesthetics and Visual Resources*,
  Alternative 1A, Impact AES-1.

1	Mitigation Measure AES-1d: Restore Barge Unloading Facility Sites Once Decommissioned
2 3	Please refer to Mitigation Measure AES-1d in Chapter 17, <i>Aesthetics and Visual Resources</i> , Alternative 1A, Impact AES-1.
4 5	Mitigation Measure AES-1e: Apply Aesthetic Design Treatments to All Structures to the Extent Feasible
6 7	Please refer to Mitigation Measure AES-1e in Chapter 17, <i>Aesthetics and Visual Resources</i> , Alternative 1A, Impact AES-1.
8 9	Mitigation Measure AES-1f: Locate Concrete Batch Plants and Fuel Stations Away from Sensitive Visual Resources and Receptors and Restore Sites upon Removal of Facilities
10 11	Please refer to Mitigation Measure AES-1f in Chapter 17, <i>Aesthetics and Visual Resources,</i> Alternative 1A, Impact AES-1.
12 13	Mitigation Measure AES-1g: Implement Best Management Practices to Implement Project Landscaping Plan
14 15	Please refer to Mitigation Measure AES-1g in Chapter 17, <i>Aesthetics and Visual Resources</i> , Alternative 1A, Impact AES-1.
16 17	Mitigation Measure AES-4b: Minimize Fugitive Light from Portable Sources Used for Construction
18 19	Please refer to Mitigation Measure AES-4b in Chapter 17, <i>Aesthetics and Visual Resources</i> , Alternative 1A, Impact AES-4.
20 21	Mitigation Measure AES-4c: Install Visual Barriers along Access Routes, Where Necessary, to Prevent Light Spill from Truck Headlights toward Residences
22 23	Please refer to Mitigation Measure AES-4c in Chapter 17, <i>Aesthetics and Visual Resources</i> , Alternative 1A, Impact AES-4.
24 25	Mitigation Measure TRANS-1a: Implement Site-Specific Construction Traffic Management Plan
26 27	Please refer to Mitigation Measure TRANS-1a in Chapter 19, <i>Transportation</i> , Alternative 1A, Impact TRANS-1.
28 29	Mitigation Measure TRANS-1b: Limit Hours or Amount of Construction Activity on Congested Roadway Segments
30 31	Please refer to Mitigation Measure TRANS-1b in Chapter 19, <i>Transportation</i> , Alternative 1A, Impact TRANS-1.
32 33	Mitigation Measure TRANS-1c: Make Good Faith Efforts to Enter into Mitigation Agreements to Enhance Capacity of Congested Roadway Segments
34 35	Please refer to Mitigation Measure TRANS-1c in Chapter 19, <i>Transportation</i> , Alternative 1A, Impact TRANS-1.

1 2	Mitigation Measure NOI-1a: Employ Noise-Reducing Construction Practices during Construction
3	Please refer to Mitigation Measure NOI-1a in Chapter 23, Noise, Alternative 1A, Impact NOI-1.
4 5	Mitigation Measure NOI-1b: Prior to Construction, Initiate a Complaint/Response Tracking Program
6	Please refer to Mitigation Measure NOI-1b in Chapter 23, Noise, Alternative 1A, Impact NOI-1.
7 8	Mitigation Measure AQUA-1a: Minimize the Use of Impact Pile Driving to Address Effects of Pile Driving and Other Construction-Related Underwater Noise
9 10	Please refer to Mitigation Measure AQUA-1a in Chapter 11, <i>Fish and Aquatic Resources,</i> Alternative 1A, Impact AQUA-1.
11 12	Mitigation Measure AQUA-1b: Use an Attenuation Device to Reduce Effects of Pile Driving and Other Construction-Related Underwater Noise
13 14	Please refer to Mitigation Measure AQUA-1b in Chapter 11, <i>Fish and Aquatic Resources</i> , Alternative 1A, Impact AQUA-1.
15 16	Impact REC-10: Result in Long-Term Reduction in Boating-Related Recreation Opportunities as a Result of Implementing Conservation Measures 2–21
17 18 19 20 21 22 23	<b>NEPA Effects:</b> Effects on boating-related recreation activities stemming from implementation of the conservation components under Alternative 6A would be similar to those described for Alternative 1A. Implementing the conservation measures could result in an adverse effect on recreation by limiting boating by reducing the extent of navigable waterways available to boaters. Once implemented, the conservation measures could provide beneficial effects to recreation by expanding the extent of navigable waters, improving and expanding boat launch facilities, and removing nonnative vegetation that restricts or obstructs navigation.
24 25 26 27 28 29 30 31 32 33 34 35 36 37 38	<ul> <li>Under CM18, construction of a genetic refuge and research facility at the former Army Reserve near the Delta Marina Yacht Harbor could result in construction-related effects on boaters at this site. The BDCP proponents would implement environmental commitments to include a noise abatement plan (Appendix 3B, <i>Environmental Commitments</i>; also see additional discussion under Impact REC-2 and Impact REC-3, above) to lessen these impacts. In addition, a number of mitigation measures are available to address construction-related effects on recreational boating by reducing the degree of aesthetic and visual degradation at the construction site (see Chapter 17, <i>Aesthetics and Visual Resources</i>, Section 17.3.3.2, Mitigation Measures AES-1a, AES-1b, AES-1c, AES-1d, AES-1e, AES-1f, AES-1g, AES-4b, and AES-4c; also see additional discussion under Impact REC-2 and Impact REC-3, above). Mitigation measures TRANS-1a, TRANS-1b, and TRANS-1c are available to address traffic and transportation safety and access conditions of the marina (see additional discussion under Impact REC-2 and Impact REC-3, above, and Chapter 19, <i>Transportation</i>, Section 19.3.3.11). Mitigation measures NOI-1a and NOI-1b are available to address construction-related noise concerns (see additional discussion under Impact REC-3, above and Chapter 23, <i>Noise</i>, Section 23.4.3.11).</li> </ul>

39 CEQA Conclusion: Channel modification and other activities associated with implementation of
 40 some habitat restoration and enhancement measures and other conservation measures would limit

- 1 some opportunities for boating and boating-related recreation by reducing the extent of navigable
- 2 water available to boaters. Temporary effects would also stem from construction, which may limit
- 3 boat access, speeds, or create excess noise, odors, or unattractive visual scenes during periods of
- 4 implementation. However, BDCP conservation measures would also lead to an enhanced boating
- 5 experience by expanding the extent of navigable waterways available to boaters, improving and
- expanding boat launch facilities, and removing nonnative vegetation that restricts or obstructs
   navigation. Because these measures would not be anticipated to result in a substantial long-term
- disruption of boating activities, this impact is considered less than significant for the conservation
- 9 measures, with the exception of CM18, discussed further below.
- Under CM18, construction of a genetic refuge and research facility at the former Army Reserve near 10 the Delta Marina Yacht Harbor could result in construction-related impacts on boaters at this site. 11 12 The BDCP proponents would implement environmental commitments to include a noise abatement 13 plan (Appendix 3B, Environmental Commitments; also see additional discussion under Impact REC-2 and Impact REC-3, above) to lessen these impacts. In addition, a number of mitigation measures 14 address construction-related impacts on recreational boating by reducing the degree of aesthetic 15 and visual degradation at the construction site (see Chapter 17, Aesthetics and Visual Resources, 16 17 Section 17.3.3.2, Mitigation Measures AES-1a, AES-1b, AES-1c, AES-1d, AES-1e, AES-1f, AES-1g, AES-4b, and AES-4c; also see additional discussion under Impact REC-2 and Impact REC-3, above). 18 19 Mitigation measures TRANS-1a, TRANS-1b, and TRANS-1c will address traffic and transportation safety and access conditions of the marina (see additional discussion under Impact REC-2 and 20 Impact REC-3, above, and Chapter 19, Transportation, Section 19.3.3.11). Mitigation measures NOI-21 22 1a and NOI-1b will address construction-related noise concerns (see additional discussion under 23 Impact REC-2 and Impact REC-3, above and Chapter 23, Noise, Section 23.4.3.11). Implementation of 24 these measures, as determined applicable to construction of this facility under future site-specific 25 environmental review, would reduce impacts on recreational boating to less than significant. No 26 additional mitigation would be required.

# Mitigation Measure AES-1a: Locate New Transmission Lines and Access Routes to Minimize the Removal of Trees and Shrubs and Pruning Needed to Accommodate New Transmission Lines and Underground Transmission Lines Where Feasible

Please refer to Mitigation Measure AES-1a in Chapter 17, *Aesthetics and Visual Resources*,
 Alternative 1A, Impact AES-1.

# 32Mitigation Measure AES-1b: Install Visual Barriers between Construction Work Areas and33Sensitive Receptors

Please refer to Mitigation Measure AES-1b in Chapter 17, *Aesthetics and Visual Resources*,
 Alternative 1A, Impact AES-1.

# 36Mitigation Measure AES-1c: Develop and Implement a Spoil/Borrow and Reusable Tunnel37Material Area Management Plan

Please refer to Mitigation Measure AES-1c in Chapter 17, *Aesthetics and Visual Resources*,
 Alternative 1A, Impact AES-1.

1	Mitigation Measure AES-1d: Restore Barge Unloading Facility Sites Once Decommissioned
2 3	Please refer to Mitigation Measure AES-1d in Chapter 17, <i>Aesthetics and Visual Resources,</i> Alternative 1A, Impact AES-1.
4 5	Mitigation Measure AES-1e: Apply Aesthetic Design Treatments to All Structures to the Extent Feasible
6 7	Please refer to Mitigation Measure AES-1e in Chapter 17, <i>Aesthetics and Visual Resources</i> , Alternative 1A, Impact AES-1.
8 9	Mitigation Measure AES-1f: Locate Concrete Batch Plants and Fuel Stations Away from Sensitive Visual Resources and Receptors and Restore Sites upon Removal of Facilities
10 11	Please refer to Mitigation Measure AES-1f in Chapter 17, <i>Aesthetics and Visual Resources,</i> Alternative 1A, Impact AES-1.
12 13	Mitigation Measure AES-1g: Implement Best Management Practices to Implement Project Landscaping Plan
14 15	Please refer to Mitigation Measure AES-1g in Chapter 17, <i>Aesthetics and Visual Resources,</i> Alternative 1A, Impact AES-1.
16 17	Mitigation Measure AES-4b: Minimize Fugitive Light from Portable Sources Used for Construction
18 19	Please refer to Mitigation Measure AES-4b in Chapter 17, <i>Aesthetics and Visual Resources</i> , Alternative 1A, Impact AES-4.
20 21	Mitigation Measure AES-4c: Install Visual Barriers along Access Routes, Where Necessary, to Prevent Light Spill from Truck Headlights toward Residences
22 23	Please refer to Mitigation Measure AES-4c in Chapter 17, <i>Aesthetics and Visual Resources</i> , Alternative 1A, Impact AES-4.
24 25	Mitigation Measure TRANS-1a: Implement Site-Specific Construction Traffic Management Plan
26 27	Please refer to Mitigation Measure TRANS-1a in Chapter 19, <i>Transportation</i> , Alternative 1A, Impact TRANS-1.
28 29	Mitigation Measure TRANS-1b: Limit Hours or Amount of Construction Activity on Congested Roadway Segments
30 31	Please refer to Mitigation Measure TRANS-1b in Chapter 19, <i>Transportation</i> , Alternative 1A, Impact TRANS-1.
32 33	Mitigation Measure TRANS-1c: Make Good Faith Efforts to Enter into Mitigation Agreements to Enhance Capacity of Congested Roadway Segments
34 35	Please refer to Mitigation Measure TRANS-1c in Chapter 19, <i>Transportation</i> , Alternative 1A, Impact TRANS-1.

# 1Mitigation Measure NOI-1a: Employ Noise-Reducing Construction Practices during2Construction

<sup>3</sup> Please refer to Mitigation Measure NOI-1a in Chapter 23, *Noise*, Alternative 1A, Impact NOI-1.

# Mitigation Measure NOI-1b: Prior to Construction, Initiate a Complaint/Response Tracking Program

6 Please refer to Mitigation Measure NOI-1b in Chapter 23, *Noise*, Alternative 1A, Impact NOI-1.

## Impact REC-11: Result in Long-Term Reduction in Upland Recreational Opportunities as a Result of Implementing Conservation Measures 2–21

**NEPA Effects:** Implementing the conservation components under Alternative 6A would have similar 9 impacts on upland recreation activities as those described for Alternative 1A, Impact REC-11. 10 11 Implementing the conservation measures could result in an adverse effect on recreation opportunities by reducing the extent of upland recreation sites and activities. Once implemented, 12 the conservation measures could adversely affect recreation by reducing the extent of upland areas 13 suitable for hiking, nature photography, or other similar activity. However, environmental 14 commitments would reduce these effects, and implementation of the measures would also restore 15 16 or enhance new potential sites for upland recreation thereby improving the quality recreational opportunities. CM17-CM21 involve enforcement, management, or other individual, localized project 17 components that would not affect upland recreation opportunities. CM17 is an enforcement funding 18 mechanism and would not result in a physical change to upland areas; construction under CM18, 19 20 CM19 or CM21 would not affect existing upland recreation areas; and CM20 is an enforcement 21 action primarily located at boat launches and would not affect upland recreation areas and related 22 opportunities. These measures are not discussed further in this analysis.

**CEOA Conclusion:** Site preparation and earthwork activities associated with a number of 23 24 conservation measures would temporarily limit opportunities for upland recreational activities 25 where they occur in or near existing recreational areas. Noise, odors, and visual effects of construction activities would also temporarily compromise the quality of upland recreation in and 26 around these areas. Additionally, it is possible that current areas of upland recreation would be 27 28 converted to wetland or other landforms poorly suited to hiking, nature photography, or other activities. These impacts on upland recreational opportunities would be considered less than 29 significant because the BDCP would include environmental commitments that would require BDCP 30 proponents to consult with CDFW to expand wildlife viewing, angling, and hunting opportunities, as 31 32 described in Recommendation DP R14 of the Delta Plan (Appendix 3B, Environmental *Commitments*). Near-term implementation would also restore or enhance new potential sites for 33 upland recreation and the measure would improve the quality of existing recreational opportunities 34 adjacent to areas modified by the conservation measures. These measures would not be anticipated 35 to result in a substantial long-term disruption of upland recreational activities; thus, this impact is 36 considered less than significant. 37

- Impact REC-12: Compatibility of the Proposed Water Conveyance Facilities and Other Conservation
   Measures with Federal, State, or Local Plans, Policies, or Regulations Addressing Recreation
   Resources
- 41 **NEPA Effects:** Constructing conveyance facilities (CM1) and implementing CM2–CM21 under
- 42 Alternative 6A would generally have the same potential for incompatibilities with one or more plans

- 1 and policies related to protecting and promoting recreation opportunities in the study area as
- 2 described for Alternative 1A, Impact AES-12. As described under Alternative 1A, there would be
- 3 potential for the alternative to be incompatible with plans and policies related to recreation
- 4 opportunities in the study area (i.e., The Johnston-Baker-Andal-Boatwright Delta Protection Act of
- 5 1992, Delta Protection Commission Land Use and Resource Management Plan for the Primary Zone of
- 6 the Delta, Delta Plan, Brannan Island and Franks Tract State Recreation Areas General Plan). In
- 7 addition, with the exception of Solano County, the alternative may be incompatible with county
- 8 general plan policies that protect visual resources in the study area.
- 9 *CEQA Conclusion*: The incompatibilities identified in the analysis indicate the potential for a
- 10 physical consequence to the environment. The physical effects are discussed in impacts REC-1
- 11 through REC-11, above and no additional CEQA conclusion is required related to the compatibility of 12 the alternative with relevant plans and polices.
- 1315.3.3.12Alternative 6B—Isolated Conveyance with East Alignment and14Intakes 1–5 (15,000 cfs; Operational Scenario D)
- For the purposes of assessment of effects on recreation, Alternative 6B is the same as Alternative 1B,
  with the following exceptions.
- Alternative 6B utilizes isolated conveyance.
- Alternative 6B has a different operational scenario (scenario D).
- Table 15-13 under Alternative 1B lists the recreation sites and areas that may be affected by
  Alternative 6B (Mapbook Figure 15-1). Specific effects on recreation areas or sites are discussed
  under Alternative 1B.

# Impact REC-1: Permanent Displacement of Existing Well-Established Public Use or Private Commercial Recreation Facility Available for Public Access as a Result of the Location of Proposed Water Conveyance Facilities

NEPA Effects: The effects of permanent displacement of existing recreational facilities as a result of 25 26 the location of the water conveyance facilities under Alternative 6B would be the same as those described under Alternative 1B, Impact REC-1. Proposed placement of the Alternative 6B water 27 conveyance facilities may fall within the boundaries of Stone Lakes NWR, Cosumnes River Preserve, 28 and White Slough Wildlife Area Pond 6 (Table 15-13 and Mapbook Figure 15-2); however, 29 permanent placement of these facilities would not result in long-term disruption or reduction of any 30 31 well-established recreation activity or site, including parks, marinas, or other designated areas. Therefore, there would be no adverse effects. Effects on recreation related to construction of the 32 water conveyance facilities are discussed below in Impact REC-2. Also see Chapter 17, Aesthetics and 33 Visual Resources, Section 17.3.3.12, and Chapter 23, Noise, Section 23.4.3.12, for additional 34 35 discussion of these topics.

*CEQA Conclusion*: Alternative 6B would not locate alternative facilities that would result in the
 permanent displacement of any well-established public use or private commercial recreation facility
 available for public access. Therefore, impacts are considered less than significant. No mitigation is
 required.

### Impact REC-2: Result in Long-Term Reduction of Recreation Opportunities and Experiences as a Result of Constructing the Proposed Water Conveyance Facilities

*NEPA Effects*: The temporary conflicts between recreational opportunities and the construction of
 conveyance facilities would be the same as those described under Alternative 1B, Impact REC-2.
 Construction of Alternative 6B intakes and proposed water conveyance facilities would result in
 temporary short-term and long-term effects related to disruption of well-established recreational
 opportunities and experiences in the study area. Indirect effects on recreation experiences may
 occur as a result of impaired access, construction noise, or negative visual effects associated with
 construction.

### 10 Other Recreation Opportunities

### 11 On-Water Recreation

Cliff's Marina is upstream of Intake 1 construction area. Similarly, Lazy M Marina and Rivers End 12 13 Marina & Boat Storage sites are not within the construction impact area for the Byron Tract Forebay and related facilities near Clifton Court Forebay. Although these facilities and other marinas or 14 fishing sites fall outside of the impact area for noise, the overall recreation experience upstream or 15 16 downstream of these sites may fall within the noise impact area and could experience diminished 17 recreation opportunities because of the elevated noise levels as well as visual setting disruptions 18 over the course of intake installation. Overall, construction activities associated with the proposed water conveyance facilities would range from 1 year to up to 5 years depending on the site. Work 19 would primarily occur Monday through Friday for up to 24 hours per day. In-river construction 20 would be further limited primarily to June 1 through October 31 each year. Although dewatering 21 22 would take place 7 days a week for 24 hours per day, it would not result in adverse noise effects. 23 Weekday construction would reduce the amount of fish and other wildlife in recreation areas in the vicinity of the intakes, resulting in decreased recreation opportunities related to wildlife and fish, 24 25 causing recreationists to experience a changed recreation setting.

### 26 Campgrounds

Nighttime construction activities would require the use of bright lights that would negatively affect
 nighttime views of and from the work area. This would affect any overnight camping at the

- 29 recreation sites and areas discussed above, although day use areas that close at sunset would not be
- adversely affected. Mitigation Measures AES-4a, AES-4b, and AES-4c would be available to reduce
- the effects of nighttime construction lighting. As discussed in Chapter 23, *Noise*, Section 23.4.3.12,
- 32 another nighttime effect on recreation would be construction noise levels that could adversely affect
- camping or other nighttime recreation uses within up to 2,800 feet of construction areas. Nighttime
- 34 construction could be infrequent and intermittent, but would adversely affect camping sites.
- 35 Nighttime construction would not occur on weekends or holidays. Mitigation Measures NOI-1a and
- 36 NOI-1b would be available to address these effects.

### 37 Summary

38 Overall, construction may occur year-round and last from 1 to 5 years at individual construction

- 39 sites near recreation sites or areas and in-river construction would be primarily limited to June 1
- 40 through October 31 each year. As discussed in Chapter 12, *Terrestrial Biological Resources*, Section
- 41 12.3.3.2, construction could have an adverse effect on waterfowl if they were present in or adjacent
- 42 to work areas and could result in destruction of nests or disturbance of nesting and foraging

behaviors. These effects could indirectly affect recreational wildlife viewing and hunting in the study 1 2 area; however, mitigation measures, environmental commitments, and conservation measures 3 would provide several benefits to waterfowl habitat, which would result in increased recreational 4 opportunities. Mitigation Measure BIO-75, Conduct preconstruction nesting bird surveys and avoid disturbance of nesting birds, would be available to address these effects. In addition, in areas near 5 greater sandhill crane habitat, construction-related disturbances (noise and visual), installation of 6 7 transmission lines, or habitat degradation associated with accidental spills, runoff and sedimentation, and dust could have adverse effects on sandhill cranes and related recreational 8 9 viewing opportunities. These effects on sandhill crane would be minimized with BDCP AMM20 (Greater Sandhill Crane) and BDCP AMM31 (Noise Abatement). These measures, designed to avoid 10 and minimize effects on greater sandhill crane, would be implemented by the BDCP proponents 11 where determined necessary for all covered activities throughout the permit term. These and other 12 13 BDCP AMMs are detailed in BDCP Appendix 3.C, Avoidance and Minimization Measures. Also, as 14 discussed in Appendix 3B, Environmental Commitments, DWR would implement an environmental 15 commitment that would dispose of and reuse spoils, reusable tunnel material, and dredged material. Materials could be reused for purposes such as flood protection, habitat restoration, subsidence 16 17 reversal. In addition, over the longer term of the action alternatives, implementation of CM3 and CM11 will result in protection and enhancement of 8,100 acres of managed wetlands (see BDCP 18 19 Chapter 3, Section 3.4, Conservation Measures, Goal MWNC1, Objective MWNC1.1) that will provide suitable habitat conditions for covered species and native biodiversity, including benefiting 20 21 migratory waterfowl. CM3 will also protect cultivated lands, which will benefit sandhill crane and 22 other species. Implementation of CM11 will provide beneficial effects on recreation opportunities by allowing recreation to occur on approximately 61,000 acres of lands in the BDCP reserve system, 23 24 consisting of grassland, vernal pool complex, riparian, managed wetland, and aquatic natural community types (see BDCP Chapter 4, Section 4.2.3.9.2 Recreation). The reserve system would 25 26 comprise more than 170 miles of trail (25 of which would be new), 4 picnic areas, 15 new trailhead 27 facilities and one updated boating facility, as well as a new boat launch facility within the footprint of 28 the North Delta diversion facilities. Permitted activities will include hiking, wildlife viewing, docent-29 led wildlife and botanical tours, bicycling, equestrian use, hunting, fishing, and boating.

30 Chapter 17, Aesthetics and Visual Resources, Section 17.3.3.12, identifies a number of mitigation measures that would be available to address construction-related visual effects on sensitive 31 32 receptors from vegetation removal for transmission lines and access routes (AES-1a), provision of visual barriers between construction work areas and sensitive receptors (AES-1b), and locating 33 concrete batch plants and fuel stations away from sensitive resources and receptors (AES-1f). In 34 35 addition, the chapter identifies measures to address longer term visual effects associated with 36 changes to the landscape/visual setting from construction and the presence of new water 37 conveyance features. These include developing and implementing a spoil/borrow and RTM area management plan (AES-1c), restoring barge loading facility sites once they are decommissioned 38 (AES-1d), applying aesthetic design treatments to all structures to the extent feasible (AES-1e), 39 40 restoring concrete batch plants and fuel stations upon removal of facilities (AES-1f), and 41 implementing best management practices to implement a project landscaping plan (AES-1g). DWR 42 would also make a commitment to enhance the visual character of the area by creating new wildlife viewing sites and enhancing interest in the construction site by constructing viewing areas and 43 displaying information about the project, which may attract people who may use the recreation 44 45 facilities to the construction site as part of the visit.

1 To further compensate for the loss of access as a result of constructing the river intakes, the BDCP 2 proponents will work with the California Department of Parks and Recreation to help insure the 3 elements of CM1 would not conflict with the elements proposed in DPR's Recreation Proposal for 4 the Sacramento-San Joaquin Delta and Suisun Marsh (California Department of Parks and Recreation 2011d) that would enhance bicycle and foot access to the Delta. This would include the 5 6 helping to fund or construct elements of the American Discovery Trail and the potential conversion 7 of the abandoned Southern Pacific Railroad rail line that formerly connected Sacramento to Walnut Grove. The BDCP project proponents will ensure that the constructed elements of CM1 would not 8 9 result in physical barriers to implementing the Delta recreation access elements outlined in the DPR proposal. The BDCP project proponents will also work with DPR to determine if some of the 10 constructed elements of CM1 could incorporate elements of the DPR's proposal. 11

12 As described in Chapter 19, Transportation, Section 19.3.3.2, Mitigation Measure TRANS-1a would involve preparation of site-specific construction traffic management plans that would address 13 14 potential public access routes and provide construction information notification to local residents and recreation areas/businesses. Additionally, DWR would provide and publicize alternative modes 15 of access to affected recreation areas as an environmental commitment. Where construction 16 17 impedes access around or near existing recreation areas (e.g., Clifton Court forebay), the project proponents would provide clear pedestrian, bicycle, and vehicular routes around or across 18 19 construction sites. These would be designed to be safe, pleasant and would integrate with opportunities to view the construction site as an additional area of interest. These physical facilities 20 would be combined with public information, including sidewalk wayfinding information that would 21 22 clearly indicate present and future opportunities for access. Mitigation Measure TRANS-1b would 23 limit construction hours or activities and prohibit construction vehicle trips on congested roadway 24 segments and Mitigation Measure TRANS-1c would implement measures to enhance capacity of 25 congested roadway segments.

Chapter 23, *Noise*, Section 23.4.3.12, discusses that construction noise effects could be addressed
through mitigation measures that call for use of noise-reducing construction practices (NOI-1a) and
implementation of a complaint/response tracking program (NOI-1b), and an environmental
commitment requiring a noise abatement plan (Appendix 3B, *Environmental Commitments*). In
addition, specific noise-generating activities near recreation areas would be scheduled to the extent
possible so as to avoid effects on passive recreation activities such as walking, picnicking, and
viewing the aesthetic amenities of the area.

In addition to these mitigation measures and environmental commitments, Mitigation Measure RECwould ensure continued access to existing recreation experiences. The Delta offers many alternative recreational opportunities for water-based, water-enhanced, and land-based recreation, all of which would continue to be available for recreationists. However, due to the length of time that construction would occur and the dispersed effects across the Delta, the direct and indirect effects related to temporary disruption of existing recreational activities at facilities within the impact area would be adverse.

*CEQA Conclusion*: Construction of the Alternative 6B intakes and related water conveyance facilities
 would result in temporary short-term (i.e., lasting 2 years or less) and long-term (i.e., lasting over 2
 years) impacts on well-established recreational opportunities and experiences in the study area
 because of access, noise, and visual setting disruptions that could result in loss of public use. These
 impacts would be temporary, but may occur year-round. Mitigation measures, environmental
 commitments, and AMMs would reduce these construction-related impacts by implementing

1	measures to protect or compensate for effects on wildlife habitat and species; minimize the extent of
2	changes to the visual setting, including nighttime light sources; manage construction-related traffic; and implement noise reduction and complaint tracking measures. However, the level of impact
3 4	would not be reduced to less than significant because even though mitigation measures and
5	environmental commitments would reduce the impacts on wildlife, visual setting, transportation,
6	and noise conditions that could detract from the recreation experience, due to the dispersed effects
7	on the recreation experience across the Delta, it is not certain the mitigation would reduce the level
8	of these impacts to less than significant in all instances such that there would be no reduction of
9	recreational opportunities or experiences over the entire study area. Therefore, these impacts are
10	considered significant and unavoidable. However, the impacts related to construction of the intakes
11	would be less than significant.
12	Mitigation Measure REC-2: Provide Alternative Bank Fishing Access Sites
13	Please refer to Mitigation Measure REC-2 under Impact REC-2 in the discussion of Alternative
14	1A.
15	Mitigation Measure BIO-75: Conduct Preconstruction Nesting Bird Surveys and Avoid
16	Disturbance of Nesting Birds
17	Please refer to Mitigation Measure BIO-75 in Chapter 12, Terrestrial Biological Resources,
18	Alternative 1A, Impact BIO-75.
19	Mitigation Measure AES-1a: Locate New Transmission Lines and Access Routes to
20	Minimize the Removal of Trees and Shrubs and Pruning Needed to Accommodate New
21	Transmission Lines and Underground Transmission Lines Where Feasible
22	Please refer to Mitigation Measure AES-1a in Chapter 17, Aesthetics and Visual Resources,
23	Alternative 1A, Impact AES-1.
24	Mitigation Measure AES-1b: Install Visual Barriers between Construction Work Areas and
25	Sensitive Receptors
26	Please refer to Mitigation Measure AES-1b in Chapter 17, Aesthetics and Visual Resources,
27	Alternative 1A, Impact AES-1.
28	Mitigation Measure AES-1c: Develop and Implement a Spoil/Borrow and Reusable Tunnel
29	Material Area Management Plan
30	Please refer to Mitigation Measure AES-1c in Chapter 17, Aesthetics and Visual Resources,
31	Alternative 1A, Impact AES-1.
32	Mitigation Measure AES-1d: Restore Barge Unloading Facility Sites Once Decommissioned
33	Please refer to Mitigation Measure AES-1d in Chapter 17, Aesthetics and Visual Resources,
34	Alternative 1A, Impact AES-1.

1 2	Mitigation Measure AES-1e: Apply Aesthetic Design Treatments to All Structures to the Extent Feasible
3 4	Please refer to Mitigation Measure AES-1e in Chapter 17, <i>Aesthetics and Visual Resources,</i> Alternative 1A, Impact AES-1.
5 6	Mitigation Measure AES-1f: Locate Concrete Batch Plants and Fuel Stations Away from Sensitive Visual Resources and Receptors and Restore Sites upon Removal of Facilities
7 8	Please refer to Mitigation Measure AES-1f in Chapter 17, <i>Aesthetics and Visual Resources,</i> Alternative 1A, Impact AES-1.
9 10	Mitigation Measure AES-1g: Implement Best Management Practices to Implement Project Landscaping Plan
11 12	Please refer to Mitigation Measure AES-1g in Chapter 17, <i>Aesthetics and Visual Resources</i> , Alternative 1A, Impact AES-1.
13 14	Mitigation Measure AES-4a: Limit Construction to Daylight Hours within 0.25 Mile of Residents
15 16	Please refer to Mitigation Measure AES-4a in Chapter 17, <i>Aesthetics and Visual Resources,</i> Alternative 1A, Impact AES-4.
17 18	Mitigation Measure AES-4b: Minimize Fugitive Light from Portable Sources Used for Construction
19 20	Please refer to Mitigation Measure AES-4b in Chapter 17, <i>Aesthetics and Visual Resources</i> , Alternative 1A, Impact AES-4.
21 22	Mitigation Measure AES-4c: Install Visual Barriers along Access Routes, Where Necessary, to Prevent Light Spill from Truck Headlights toward Residences
23 24	Please refer to Mitigation Measure AES-4c in Chapter 17, <i>Aesthetics and Visual Resources,</i> Alternative 1A, Impact AES-4.
25 26	Mitigation Measure TRANS-1a: Implement Site-Specific Construction Traffic Management Plan
27 28	Please refer to Mitigation Measure TRANS-1a in Chapter 19, <i>Transportation</i> , Alternative 1A, Impact TRANS-1.
29 30	Mitigation Measure TRANS-1b: Limit Hours or Amount of Construction Activity on Congested Roadway Segments
31 32	Please refer to Mitigation Measure TRANS-1b in Chapter 19, <i>Transportation</i> , Alternative 1A, Impact TRANS-1.

Mitigation Measure TRANS-1c: Make Good Faith Efforts to Enter into Mitigation Agreements to Enhance Capacity of Congested Roadway Segments Please refer to Mitigation Measure TRANS-1c in Chapter 19, *Transportation*, Alternative 1A, Impact TRANS-1.

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### Mitigation Measure NOI-1a: Employ Noise-Reducing Construction Practices during Construction

7 Please refer to Mitigation Measure NOI-1a in Chapter 23, *Noise*, Alternative 1A, Impact NOI-1.

## 8 Mitigation Measure NOI-1b: Prior to Construction, Initiate a Complaint/Response 9 Tracking Program

10 Please refer to Mitigation Measure NOI-1b in Chapter 23, *Noise*, Alternative 1A, Impact NOI-1.

## Impact REC-3: Result in Long-Term Reduction of Recreational Navigation Opportunities as a Result of Constructing the Proposed Water Conveyance Facilities

13 **NEPA Effects:** Under this Alternative, recreational boat navigation would be affected to the same extent as under Alternative 1B, Impact REC-3. Changes to boat passage and navigation on the 14 Sacramento River in the vicinity of the intakes, barge unloading facilities and the siphons would 15 result in adverse direct and indirect effects on recreational navigation in the affected waterways. 16 Direct effects would result from the creation of obstructions to boat passage and associated boat 17 traffic delays and temporary channel closures that could impede boat movement. Changes to boat 18 19 passage would also result in effects on recreational navigation and water-based recreation activities such as wakeboarding, waterskiing, and tubing. Although there may be short delays in boat passage, 20 access to the affected waterways would be maintained. The sloughs where siphons would cross do 21 22 not support large boat traffic volumes and construction activities would not result in substantial 23 adverse effects. However, because boat passage and navigation would be disrupted, effects are considered adverse. Mitigation Measure TRANS-1a would be available to reduce effects to marine 24 25 navigation by development and implementation of site-specific construction traffic management plans, including specific measures related to management of barges and stipulations to notify the 26 commercial and leisure boating communities of proposed barge operations in the waterways. 27 Additionally, BDCP proponents would contribute funds for the construction of new recreation 28 opportunities as well as for the protection of existing recreation opportunities as outlined in 29 Recommendation DP R11 of the Delta Plan. BDCP proponents would also assist in funding the 30 expansion of state recreation areas in the Delta as described in Recommendation DP R13 of the 31 32 Delta Plan. Potential uses of these funds could be for the reopening of Brannan Island State Recreation Area, completion of Delta Meadows-Locke Boarding House and potential addition of new 33 State parks at Barker Slough, Elkhorn Basin, the Wright-Elmwood Tract, and south Delta. The funds 34 35 will be transferred prior to, or concurrent with, commencement of construction of the BDCP. This commitment serves to compensate for the loss of recreational opportunities within the project area 36 by providing a recreational opportunity downstream/upstream in the same area for the same 37 38 regional recreational users. These commitments are further described in Appendix 3B, Environmental Commitments. 39

Invasive aquatic vegetation can limit access to boats and reduce swimming areas. CM13 (*Invasive Aquatic Vegetation Control*) provides for the control of egeria, water hyacinth, and other IAV
 throughout the Plan Area. However, the BDCP proponents would also commit to partner with

- existing programs operating in the Delta (including DBW, U.S. Department of Agriculture-1 2 Agriculture Research Service, University of California Cooperative Extension Weed Research and Information Center, California Department of Food and Agriculture, local Weed Management Areas, 3 4 Resource Conservation Districts, and the California Invasive Plant Council) to perform risk assessment and subsequent prioritization of treatment areas to strategically and effectively reduce 5 expansion of the multiple species of IAV in the Delta. This risk assessment would dictate where 6 7 initial control efforts would occur to maximize the effectiveness of the conservation measure. The funds will be transferred prior to, or concurrent with, commencement of construction of the BDCP. 8 9 Enhanced ability to control these invasive vegetation would lead to increased recreation opportunities which would compensate for the loss of recreational opportunities within the project 10 area by providing a recreational opportunity downstream/upstream in the same area for the same 11 regional recreational users. This commitment is described in Appendix 3B, Environmental 12 13 Commitments.
- CM13 (*Invasive Aquatic Vegetation Control*) and the environmental commitments would create and rehabilitate alternative recreation opportunities for those eliminated during construction. BDCP proponents would also ensure through various outreach methods that recreationists were aware of nearby recreation opportunities for similar water sports (e.g., Victoria Canal, Empire Cut or Bishop Cut). Nonetheless, these effects would be long-term, lasting approximately 5 years and would be considered adverse because of the reduced recreation opportunity and experiences expected to exist near construction activity.
- **CEQA** Conclusion: Alternative 1B would result in significant impacts on boat passage and navigation 21 22 in the Sacramento River and other waterways within the Delta where intakes, temporary barge unloading facilities, and siphons occur. The creation of obstructions to boat passage would result in 23 24 boat traffic delays and impediments to boat movement. Changes to boat passage and navigation 25 would also result in temporary impacts on wakeboarding, waterskiing and tubing because of reduced speeds and passage impediments. Mitigation Measure TRANS-1a would reduce impacts on 26 marine navigation by development and implementation of site-specific construction traffic 27 28 management plans, including specific measures related to management of barges and stipulations to notify the commercial and leisure boating communities of proposed barge operations in the 29 30 waterways. While the environmental commitments would reduce impacts on water-based recreation (water-skiing, wakeboarding, tubing) in these areas by creating alternative recreation 31 opportunities for those eliminated during construction, these impacts would be long-term and 32 considered significant and unavoidable. 33

### 34Mitigation Measure TRANS-1a: Implement Site-Specific Construction Traffic Management35Plan

Please refer to Mitigation Measure TRANS-1a in Chapter 19, *Transportation*, Alternative 1A,
 Impact TRANS-1.

### Impact REC-4: Result in Long-Term Reduction of Recreational Fishing Opportunities as a Result of Constructing the Proposed Water Conveyance Facilities

- *NEPA Effects*: Effects on recreational fishing under Alternative 6B would be similar to those
   described under Alternative 1A, Impact REC-4.
- As discussed in Chapter 11, *Fish and Aquatic Resources*, Section 11.3.4.12, Sacramento River and
   Delta region fish populations would not be affected by changes to localized water quality conditions,

underwater noise, fish stranding or other physical disturbances, or reduced habitat areas such that 1 2 recreational fishing opportunities would be substantially reduced during construction. BDCP 3 environmental commitments to prevent water quality effects include environmental training; 4 implementation of stormwater pollution prevention plans, erosion and sediment control plans, hazardous materials management plans, and spill prevention, containment, and countermeasure 5 plans; disposal of spoils, RTM, and dredged material; and a barge operations plan (Appendix 3B, 6 7 Environmental Commitments). RTM would be removed from RTM storage areas (which represent a substantial portion of the permanent impact areas) and reused, as appropriate, as bulking material 8 9 for levee maintenance, as fill material for habitat restoration projects, or other beneficial means of reuse identified for the material. Mitigation Measures AQUA-1a and AQUA-1b would be available to 10 avoid and minimize adverse effects on sport fish populations from impact pile driving. Although fish 11 populations likely would not be affected to the degree that fishing opportunities would be 12 13 substantially reduced, construction conditions would introduce noise and visual disturbances that 14 would affect the recreation experience for anglers.

While construction noise would be temporary, and primarily be limited to Monday through Friday, it 15 would be ongoing for up to 24 hours per day and for up to 5 years near individual work sites. Visual 16 17 setting disruptions could distract from the recreation experience including on weekends. However, Mitigation Measures NOI-1a and NOI-1b would address construction noise effects. Additionally, 18 19 specific noise-generating activities near recreation areas would be scheduled to the extent possible so as to avoid effects on passive recreation activities on-shore fishing. Mitigation measures would 20 also be available to address construction-related visual effects on sensitive receptors from 21 22 vegetation removal for transmission lines and access routes (AES-1a), provision of visual barriers 23 between construction work areas and sensitive receptors (AES-1b), and locating concrete batch plants and fuel stations away from sensitive resources and receptors (AES-1f). In addition, the 24 chapter identifies measures to address longer term visual effects associated with changes to the 25 26 landscape/visual setting from construction and the presence of new water conveyance features. 27 These include developing and implementing a spoil/borrow and RTM area management plan (AES-1c), restoring barge loading facility sites once they are decommissioned (AES-1d), applying aesthetic 28 29 design treatments to all structures to the extent feasible (AES-1e), restoring concrete batch plants and fuel stations upon removal of facilities (AES-1f), and implementing best management practices 30 to implement a project landscaping plan (AES-1g). Overall, construction of the proposed water 31 conveyance facilities would not degrade the fishing experience for boat and on-shore fishing 32 locations. Additionally, anglers could move to other locations along the Sacramento River and 33 throughout the Delta region and REC-2 would provide anglers with alternative bank fishing access 34 35 sites further removed from areas affected by construction. This effect would not be adverse.

36 **CEQA Conclusion:** The potential impact on covered and non-covered sport fish species from 37 construction activities would be considered less than significant because the BDCP would include 38 environmental commitments to prevent water quality effects include environmental training; 39 implementation of stormwater pollution prevention plans, erosion and sediment control plans, hazardous materials management plans, and spill prevention, containment, and countermeasure 40 41 plans; disposal of spoils, RTM, and dredged material; and a barge operations plan (Appendix 3B, Environmental Commitments) and Mitigation Measures AQUA-1a and AQUA-1b to avoid and 42 43 minimize adverse effects on sport fish populations from impact pile driving. Mitigation Measure REC-2 would ensure continued access for bank fishing at established sport fishing locations such 44 that there would be no long-term reduction of local fishing opportunities and experiences. This 45 impact would be less than significant. 46

1	Mitigation Measure REC-2: Provide Alternative Bank Fishing Access Sites
2 3	Please refer to Mitigation Measure REC-2 under Impact REC-2 in the discussion of Alternative 1A.
4 5	Mitigation Measure AQUA-1a: Minimize the Use of Impact Pile Driving to Address Effects of Pile Driving and Other Construction-Related Underwater Noise
6 7	Please refer to Mitigation Measure AQUA-1a in Chapter 11, <i>Fish and Aquatic Resources</i> , Alternative 1A, Impact AQUA-1.
8 9	Mitigation Measure AQUA-1b: Use an Attenuation Device to Reduce Effects of Pile Driving and Other Construction-Related Underwater Noise
10 11	Please refer to Mitigation Measure AQUA-1b in Chapter 11, <i>Fish and Aquatic Resources</i> , Alternative 1A, Impact AQUA-1.
12 13	Mitigation Measure NOI-1a: Employ Noise-Reducing Construction Practices during Construction
14	Please refer to Mitigation Measure NOI-1a in Chapter 23, Noise, Alternative 1A, Impact NOI-1.
15 16	Mitigation Measure NOI-1b: Prior to Construction, Initiate a Complaint/Response Tracking Program
17	Please refer to Mitigation Measure NOI-1b in Chapter 23, Noise, Alternative 1A, Impact NOI-1.
18 19 20	Mitigation Measure AES-1a: Locate New Transmission Lines and Access Routes to Minimize the Removal of Trees and Shrubs and Pruning Needed to Accommodate New Transmission Lines and Underground Transmission Lines Where Feasible
21 22	Please refer to Mitigation Measure AES-1a in Chapter 17, <i>Aesthetics and Visual Resources</i> , Alternative 1A, Impact AES-1.
23 24	Mitigation Measure AES-1b: Install Visual Barriers between Construction Work Areas and Sensitive Receptors
25 26	Please refer to Mitigation Measure AES-1b in Chapter 17, <i>Aesthetics and Visual Resources</i> , Alternative 1A, Impact AES-1.
27 28	Mitigation Measure AES-1c: Develop and Implement a Spoil/Borrow and Reusable Tunnel Material Area Management Plan
29 30	Please refer to Mitigation Measure AES-1c in Chapter 17, <i>Aesthetics and Visual Resources</i> , Alternative 1A, Impact AES-1.
31	Mitigation Measure AES-1d: Restore Barge Unloading Facility Sites Once Decommissioned
32 33	Please refer to Mitigation Measure AES-1d in Chapter 17, <i>Aesthetics and Visual Resources,</i> Alternative 1A, Impact AES-1.

1 2	Mitigation Measure AES-1e: Apply Aesthetic Design Treatments to All Structures to the Extent Feasible
3 4	Please refer to Mitigation Measure AES-1e in Chapter 17, <i>Aesthetics and Visual Resources</i> , Alternative 1A, Impact AES-1.
5 6	Mitigation Measure AES-1f: Locate Concrete Batch Plants and Fuel Stations Away from Sensitive Visual Resources and Receptors and Restore Sites upon Removal of Facilities
7 8	Please refer to Mitigation Measure AES-1f in Chapter 17, <i>Aesthetics and Visual Resources,</i> Alternative 1A, Impact AES-1.
9 10	Mitigation Measure AES-1g: Implement Best Management Practices to Implement Project Landscaping Plan
11 12	Please refer to Mitigation Measure AES-1g in Chapter 17, <i>Aesthetics and Visual Resources,</i> Alternative 1A, Impact AES-1.
13 14	Impact REC-5: Result in Long-Term Reduction of Recreational Fishing Opportunities as a Result of the Operation of the Proposed Water Conveyance Facilities
15 16 17 18 19 20 21	<b>NEPA Effects:</b> Operation of Alternative 6B may result in changes in entrainment, spawning, rearing and migration. However, in general, effects on (non-covered) fish species that are popular for recreational fishing as a result of these changes are not of a nature/level that will adversely affect recreational fishing. While there are some significant impacts to specific non-covered species, as discussed in Chapter 11, <i>Fish and Aquatic Resources</i> , Section 11.3.4.12, they are typically limited to specific rivers and not the population of that species as a whole. The effect is not adverse because it would not result in a substantial long-term reduction in recreational fishing opportunities
22 23 24 25	<b>CEQA Conclusion:</b> The potential impact on covered and non-covered sport fish species from operation of Alternative 6B would be considered less than significant because any impacts to fish and, as a result, impacts to recreational fishing, are anticipated to be isolated to certain areas and would not impact the species population of any popular sportfishing species overall.
26 27 28	Impact REC-6: Cause a Change in Reservoir or Lake Elevations Resulting in Substantial Reductions in Water-Based Recreation Opportunities and Experiences at North- and South- of-Delta Reservoirs
29 30 31 32 33 34 35 36	<b>NEPA Effects:</b> Operation of Alternative 6B would be the same as Alternative 6A and would primarily result in small changes in the frequency with which the end of September reservoir levels at Trinity Lake, Shasta Lake, Lake Oroville, Folsom Lake, and New Melones Reservoir would fall below levels identified as important water-dependent recreation thresholds. Changes at San Luis Reservoir show greater difference when compared to the no action conditions than projected for the other reservoirs. See Table 15-12a and Table 15-12b. Also see Chapter 3, <i>Description of Alternatives</i> , Section 3.6.4.2, for detailed information on the operational scenarios, and Appendix 5A, <i>Modeling Methodology</i> , for an explanation of the CALSIM model and assumptions.

### 37 Existing Conditions (CEQA Baseline) Compared to Alternative 6B (2060)

As shown in Table 15-12a and Table 15-12b, under Alternative 6B there would be from 3 to 64 additional years of the recreation thresholds being exceeded at the reservoirs relative to the existing

- 1 condition. These represent a greater than 10% increased exceedance of the reservoir thresholds at
- 2 Trinity Lake, Folsom Lake, and at San Luis Reservoir. However, as discussed under Section 15.3.1,
- 3 *Methods for Analysis*, these changes in SWP/CVP reservoir elevations are caused by sea level rise,
- 4 climate change, and operation of the alternative. It is not possible to specifically define the exact
- 5 extent of the changes due to implementation of the action alternative using these model simulation
- results. Thus, the precise contributions of sea level rise and climate change to the total differences
   between Existing Conditions and Alternative 6B cannot be isolated in this comparison. Please refer
- between Existing Conditions and Alternative 6B cannot be isolated in this comparison. Please refer
   to the comparison of the No Action Alternative (2060) to Alternative 6B (2060) for a discussion of
- 9 the potential effects on end-of-September reservoir and lake elevations attributable to operation of
- 10 Alternative 6B.

### 11 No Action Alternative (LLT-2060) Compared to Alternative 6B (2060)

- 12 The comparison of Alternative 6B (2060) to the No Action Alternative (2060) condition most closely 13 represents changes in reservoir elevations that may occur as a result of operation of the alternative 14 because both conditions include sea level rise and climate change (see Appendix 5A, *Modeling* 15 *Mathodology*)
- 15 *Methodology*).
- As shown in Table 15-12a and Table 15-12b, operation of Alternative 6B would result in changes in 16 17 the frequency with which the end of September reservoir levels at Trinity Lake, Shasta Lake, Lake Oroville, Folsom Lake, New Melones Lake, and San Luis Reservoir would fall below levels identified 18 as important water-dependent recreation thresholds. In all but one instance (San Luis Reservoir), 19 20 the CASIM II modeling results indicate that reservoir levels under Alternative 6B (2060) operations would fall below the individual reservoir thresholds less frequently than under No Action 21 22 Alternative (2060) conditions. These changes in reservoir elevations would not be adverse at Trinity Lake, Shasta Lake, Lake Oroville, Folsom Lake, and New Melones Lake and would be considered 23 24 beneficial effects on recreation opportunities and experiences because there would be fewer years 25 in which the lake levels fall below the recreation threshold relative to the No Action Alternative 26 (2060). Operation of Alternative 6B would not adversely affect water-dependent or water-enhanced 27 recreation at these reservoirs. Overall, these conditions represent improved recreation conditions under operation of Alternative 6B because there would be fewer years in which end-of-September 28 reservoir levels would fall below the recreation thresholds thus indicating better boating 29 30 opportunities, when compared to No Action Alternative (2060) conditions.
- The modeling for San Luis Reservoir indicates there could be up to 58 additional years relative to 31 the No Action Alternative (2060) condition for which the reservoir level would fall below the 32 33 reservoir boating threshold at the end of September for the Dinosaur Point boat launch. However, access to the Basalt boat launch, which is available to reservoir elevation 340 feet, would not 34 35 substantially change relative to the No Action Alternative (2060) conditions (there would be three 36 additional years). This is a less than 10% change (8 years or less) and would not be considered a substantial reduction in recreation opportunities. Therefore, because the Basalt boat launch would 37 38 still be available for access to the reservoir, these changes would not be adverse. Shoreline fishing 39 would still be possible, and other recreation activities at the reservoir—picnicking, biking, hiking, and fishing— would be available. These changes would not be adverse. 40
- 41 **CEQA Conclusion:** This impact on water-dependent and water-enhanced recreation opportunities at 42 Trinity Lake, Shasta Lake, Lake Oroville, Folsom Lake, and New Melones Reservoir would be less
- than significant because the CALSIM II modeling results indicate that reservoir levels attributable to
   Alternative 6B (2060) operations would fall below the individual reservoir thresholds less

- 1 frequently than under No Action Alternative (2060). Because there would be fewer years in which
- 2 the reservoir or lake levels fall below the recreation threshold relative to No Action Alternative
- 3 (2060) conditions, these impacts would be considered beneficial impacts on recreation
- 4 opportunities and experiences. At San Luis Reservoir, although boating opportunity would be
- 5 reduced more frequently for the Dinosaur Point boat launch, access to the Basalt boat launch would
- 6 not substantially change. The modeled additional three years of exceeding the recreation threshold
- 7 attributable to operation of Alternative 6B (2060) relative to the No Action Alternative (2060)
- would be less than significant because it is a less than 10% change (8 years or less). This would be a
   less-than-significant impact. No mitigation is required. Operation of Alternative 6B would not
- 10 substantially affect water-dependent or water-enhanced recreation at these reservoirs.

## Impact REC-7: Result in Long-Term Reduction in Water-Based Recreation Opportunities as a Result of Maintenance of the Proposed Water Conveyance Facilities

- 13 **NEPA Effects:** Effects of facility maintenance activities on water-based recreation under Alternative 14 6B would be similar to those described under Alternative 1A, Impact REC-7, and would result in 15 periodic temporary but not substantial effects on boat passage and water-based recreational 16 activities. Any effects would be short-term (less than 2 years) and intermittent. Other facility 17 maintenance activities would occur on land and would not affect boat passage and navigation. 18 Implementation of the environmental commitment to provide notification of construction and maintenance activities in waterways (Appendix 3B, Environmental Commitments) would reduce 19 20 these effects. These effects are not considered adverse.
- 21 **CEQA Conclusion:** Effects on recreation resulting from the maintenance of intake facilities would be 22 short-term and intermittent and would not result in significant impacts on boat passage, navigation, 23 or water-based recreation within the vicinity of the intakes. In addition, implementation of the 24 environmental commitment to provide notification of construction and maintenance activities in waterways (Appendix 3B, Environmental Commitments) would further minimize these effects. 25 Intake maintenance impacts on recreation would be considered less than significant because 26 27 impacts, if any, on public access or public use of established recreation facilities would last for 2 28 years or less. Mitigation is not required.

## Impact REC-8: Result in Long-Term Reduction in Land-Based Recreation Opportunities as a Result of Maintenance of the Proposed Water Conveyance Facilities

- 31 **NEPA Effects:** Changes to land-based recreation under Alternative 6B would be the same as those 32 described for Alternative 1B, Impact REC-8 and would not affect recreation opportunities. The rightof-way under Alternative 6B includes the Stone Lakes NWR, White Slough Wildlife Area, and 33 34 Cosumnes River Preserve; however, the lands in the Stone Lakes NWR and Cosumnes River Preserve 35 in the right-of-way are not used for recreation, so there would be no effects on recreation opportunities. In the White Slough Wildlife Area (Pond 6) there would be a bridge right-of-way; 36 37 facility maintenance activities would be restricted to roadway maintenance and would not affect recreation opportunities in the wildlife area. Maintenance would be short-term and intermittent and 38 there would be no long-term change to recreation opportunities as a result of maintenance of 39 conveyance facilities. There would be no adverse effects. 40
- 41 *CEQA Conclusion*: Maintenance of conveyance facilities would be short-term and intermittent and 42 would not regult in any changes to land based regreational exportunities. Therefore, there would be
- would not result in any changes to land-based recreational opportunities. Therefore, there would be
  no impact. Mitigation is not required.

### Impact REC-9: Result in Long-Term Reduction in Fishing Opportunities as a Result of Implementing Conservation Measures 2–21

3 **NEPA Effects:** Construction, and operation and maintenance of the proposed conservation 4 components as part of Alternative 6B could have effects related to recreational fishing that are 5 similar in nature to those discussed above for construction, and operation and maintenance of 6 proposed water conveyance facilities. Although similar in nature, the potential intensity of any 7 effects would likely be substantially lower because the nature of the activities associated with 8 implementing the conservation components would be different—less heavy construction equipment 9 would be required and the restoration actions would be implemented over a longer time frame than CM1. Potential effects from implementation of the conservation components would be dispersed 10 11 over a larger area and would generally involve substantially fewer construction and operation 12 effects associated with built facilities. Additionally, overall, the habitat restoration and enhancement 13 components would be expected to result in long-term benefits to aquatic species. Additional 14 discussion related to the individual conservation measures is provided below.

- With regards to fishing opportunities, effects of implementing the conservation components under
  Alternative 6B would be similar to those described for Alternative 1B, Impact REC-9. CM2–CM21
  would be expected to improve fishing opportunities in the study area although some effect on
  fishing opportunities could take place during implementation of the conservation measures. Overall,
  implementing the proposed conservation components would be expected to provide beneficial
  effects on aquatic habitat and fish abundance thereby improving fishing opportunities
- 21 **CEQA Conclusion:** CM2–CM21 in the long-term would be expected to improve fishing opportunities by enhancing fish habitat in the Yolo Bypass; restoring tidal habitat, seasonally inundated 22 floodplains, channel margins, and riparian habitat; controlling aquatic vegetation and predators; 23 controlling illegal harvest of covered species; and expanding boat launch facilities. During the 24 25 implementation stage, these measures could result in impacts on fishing opportunities by temporarily or permanently limiting access to fishing sites and disturbing fish habitat. CM2 would 26 increase the floodplain footprint in the Yolo Bypass Wildlife Area, which would result in decreased 27 onshore fishing opportunities. These impacts would be considered less than significant because the 28 29 BDCP would include environmental commitments to consult with CDFW to expand wildlife viewing, 30 angling, and hunting opportunities, as described in Recommendation DP R14 of the Delta Plan(Appendix 3B, Environmental Commitments). CM4, CM13, and CM15 target predator fish species 31 and although these CMs would result in highly localized reductions of predatory species, overall, 32 33 these measures would not result in an appreciable decrease in Delta-wide abundances of predatory 34 game fish (refer to Chapter 11, Fish and Aquatic Resources, Section 11.3.4.12). Construction of facilities could have short-term impacts on the noise or visual setting and could indirectly affect 35 recreational fishing. The potential impact on covered and non-covered sport fish species from 36 construction activities would be considered less than significant because the BDCP would include 37 38 environmental commitments to prevent water quality effects include environmental training; implementation of stormwater pollution prevention plans, erosion and sediment control plans, 39 hazardous materials management plans, and spill prevention, containment, and countermeasure 40 41 plans; disposal of spoils, and dredged material; and a barge operations plan (Appendix 3B, *Environmental Commitments*). In addition, mitigation measures and environmental commitments 42 43 identified to reduce the effects of constructing CM1 would also be used to minimize effects of construction on recreation (i.e., visual conditions, noise, transportation/access) associated with 44 implementation of the other conservation components. Because construction of the conservation 45 measure component facilities would be less intense and of shorter duration than construction of 46

1 CM1 conveyance facilities, the mitigation measures and environmental commitments would reduce 2 the construction-related impacts on recreational fishing associated with the other conservation 3 measures to a less-than-significant level. Further, the individual facilities or conservation elements 4 will undergo additional environmental review and permitting which will include identification of 5 site-specific measures to further protect resources.

6 Environmental commitments that will reduce construction-related impacts on recreation include a 7 noise abatement plan and consultation with CDFW to expand recreational opportunities (Appendix 8 3B, Environmental Commitments; also see additional discussion under Impact REC-2 and Impact 9 REC-3, above). In addition, a number of mitigation measures will address construction-related 10 impacts on recreational fishing by reducing the degree of aesthetic and visual degradation at construction sites (see Chapter 17, Aesthetics and Visual Resources, Section 17.3.3.2, Mitigation 11 Measures AES-1a, AES-1b, AES-1c, AES-1d, AES-1e, AES-1f, AES-1g, AES-4b, and AES-4c; also see 12 additional discussion under Impact REC-2 and Impact REC-3, above). Mitigation measures TRANS-13 1a, TRANS-1b, and TRANS-1c will address traffic and transportation safety and access conditions 14 that could affect public use of recreation areas (see additional discussion under Impact REC-2 and 15 Impact REC-3, above, and Chapter 19, Transportation, Section 19.3.3.12). Mitigation measures NOI-16 17 1a and NOI-1b will address construction-related noise concerns (see additional discussion under 18 Impact REC-2 and Impact REC-3, above and Chapter 23, *Noise*, Section 23.4.3.12). Finally, should 19 construction of conservation measure facilities require pile-driving, mitigation measures to protect fish and aquatic species would be implemented to reduce these impacts (see additional discussion 20 under Impact REC-4, above and Chapter 11, Fish and Aquatic Resources, Section 11.3.4.12). 21

- In the long term, the impact on fishing opportunities would be considered beneficial because the conservation measures are intended to enhance aquatic habitat and fish abundance.
- Mitigation Measure AES-1a: Locate New Transmission Lines and Access Routes to
   Minimize the Removal of Trees and Shrubs and Pruning Needed to Accommodate New
   Transmission Lines and Underground Transmission Lines Where Feasible
- Please refer to Mitigation Measure AES-1a in Chapter 17, *Aesthetics and Visual Resources*,
  Alternative 1A, Impact AES-1.

## Mitigation Measure AES-1b: Install Visual Barriers between Construction Work Areas and Sensitive Receptors

Please refer to Mitigation Measure AES-1b in Chapter 17, *Aesthetics and Visual Resources*,
 Alternative 1A, Impact AES-1.

### Mitigation Measure AES-1c: Develop and Implement a Spoil/Borrow and Reusable Tunnel Material Area Management Plan

- Please refer to Mitigation Measure AES-1c in Chapter 17, *Aesthetics and Visual Resources*,
   Alternative 1A, Impact AES-1.
- 37 Mitigation Measure AES-1d: Restore Barge Unloading Facility Sites Once Decommissioned
- Please refer to Mitigation Measure AES-1d in Chapter 17, Aesthetics and Visual Resources,
   Alternative 1A, Impact AES-1.

1	Mitigation Measure AES-1e: Apply Aesthetic Design Treatments to All Structures to the
2	Extent Feasible
3 4	Please refer to Mitigation Measure AES-1e in Chapter 17, <i>Aesthetics and Visual Resources,</i> Alternative 1A, Impact AES-1.
5	Mitigation Measure AES-1f: Locate Concrete Batch Plants and Fuel Stations Away from
6	Sensitive Visual Resources and Receptors and Restore Sites upon Removal of Facilities
7 8	Please refer to Mitigation Measure AES-1f in Chapter 17, <i>Aesthetics and Visual Resources,</i> Alternative 1A, Impact AES-1.
9	Mitigation Measure AES-1g: Implement Best Management Practices to Implement Project
10	Landscaping Plan
11 12	Please refer to Mitigation Measure AES-1g in Chapter 17, <i>Aesthetics and Visual Resources,</i> Alternative 1A, Impact AES-1.
13	Mitigation Measure AES-4b: Minimize Fugitive Light from Portable Sources Used for
14	Construction
15 16	Please refer to Mitigation Measure AES-4b in Chapter 17, <i>Aesthetics and Visual Resources,</i> Alternative 1A, Impact AES-4.
17	Mitigation Measure AES-4c: Install Visual Barriers along Access Routes, Where Necessary,
18	to Prevent Light Spill from Truck Headlights toward Residences
19 20	Please refer to Mitigation Measure AES-4c in Chapter 17, <i>Aesthetics and Visual Resources,</i> Alternative 1A, Impact AES-4.
21	Mitigation Measure TRANS-1a: Implement Site-Specific Construction Traffic Management
22	Plan
23 24	Please refer to Mitigation Measure TRANS-1a in Chapter 19, <i>Transportation</i> , Alternative 1A, Impact TRANS-1.
25	Mitigation Measure TRANS-1b: Limit Hours or Amount of Construction Activity on
26	Congested Roadway Segments
27 28	Please refer to Mitigation Measure TRANS-1b in Chapter 19, <i>Transportation</i> , Alternative 1A, Impact TRANS-1.
29	Mitigation Measure TRANS-1c: Make Good Faith Efforts to Enter into Mitigation
30	Agreements to Enhance Capacity of Congested Roadway Segments
31 32	Please refer to Mitigation Measure TRANS-1c in Chapter 19, <i>Transportation</i> , Alternative 1A, Impact TRANS-1.
33	Mitigation Measure NOI-1a: Employ Noise-Reducing Construction Practices during
34	Construction
35	Please refer to Mitigation Measure NOI-1a in Chapter 23, Noise, Alternative 1A, Impact NOI-1.

1Mitigation Measure NOI-1b: Prior to Construction, Initiate a Complaint/Response2Tracking Program

<sup>3</sup> Please refer to Mitigation Measure NOI-1b in Chapter 23, *Noise*, Alternative 1A, Impact NOI-1.

### Mitigation Measure AQUA-1a: Minimize the Use of Impact Pile Driving to Address Effects of Pile Driving and Other Construction-Related Underwater Noise

Please refer to Mitigation Measure AQUA-1a in Chapter 11, *Fish and Aquatic Resources*,
 Alternative 1A, Impact AQUA-1.

### 8 Mitigation Measure AQUA-1b: Use an Attenuation Device to Reduce Effects of Pile Driving 9 and Other Construction-Related Underwater Noise

Please refer to Mitigation Measure AQUA-1b in Chapter 11, *Fish and Aquatic Resources*,
 Alternative 1A, Impact AQUA-1.

### Impact REC-10: Result in Long-Term Reduction in Boating-Related Recreation Opportunities as a Result of Implementing Conservation Measures 2–21

*NEPA Effects:* Effects on boating-related recreation activities stemming from implementation of the
 conservation components under Alternative 6B would be similar to those described for Alternative
 1B. Implementing the conservation measures could result in an adverse effect on recreation by
 limiting boating by reducing the extent of navigable waterways available to boaters. Once
 implemented, the conservation measures could provide beneficial effects to recreation by expanding
 the extent of navigable waterways available to boaters, improving and expanding boat launch
 facilities, and removing nonnative vegetation that restricts or obstructs navigation.

- Under CM18, construction of a genetic refuge and research facility at the former Army Reserve near 21 22 the Delta Marina Yacht Harbor could result in construction-related effects on boaters at this site. The 23 BDCP proponents would implement environmental commitments to include a noise abatement plan (Appendix 3B, Environmental Commitments; also see additional discussion under Impact REC-2 and 24 Impact REC-3, above) to lessen these impacts. In addition, a number of mitigation measures are 25 available to address construction-related effects on recreational boating by reducing the degree of 26 aesthetic and visual degradation at the construction site (see Chapter 17, Aesthetics and Visual 27 28 Resources, Section 17.3.3.2, Mitigation Measures AES-1a, AES-1b, AES-1c, AES-1d, AES-1e, AES-1f, 29 AES-1g, AES-4b, and AES-4c; also see additional discussion under Impact REC-2 and Impact REC-3, 30 above). Mitigation measures TRANS-1a, TRANS-1b, and TRANS-1c are available to address traffic and transportation safety and access conditions of the marina (see additional discussion under 31 Impact REC-2 and Impact REC-3, above, and Chapter 19, Transportation, Section 19.3.3.12). 32 Mitigation measures NOI-1a and NOI-1b are available to address construction-related noise 33 concerns (see additional discussion under Impact REC-2 and Impact REC-3, above and Chapter 23, 34
- 35 *Noise*, Section 23.4.3.12).

*CEQA Conclusion*: Channel modification and other activities associated with implementation of
 some habitat restoration and enhancement measures and other conservation measures would limit
 some opportunities for boating and boating-related recreation by reducing the extent of navigable
 water available to boaters. Temporary effects would also stem from construction, which may limit
 boat access, speeds, or create excess noise, odors, or unattractive visual scenes during periods of
 implementation. However, BDCP conservation measures would also lead to an enhanced boating

experience by expanding the extent of navigable waterways available to boaters, improving and
 expanding boat launch facilities, and removing nonnative vegetation that restricts or obstructs
 navigation. Because these measures would not be anticipated to result in a substantial long-term
 disruption of boating activities, this impact is considered less than significant for the conservation

5 measures, with the exception of CM18, discussed further below.

Under CM18, construction of a genetic refuge and research facility at the former Army Reserve near 6 7 the Delta Marina Yacht Harbor could result in construction-related impacts on boaters at this site. 8 The BDCP proponents would implement environmental commitments to include a noise abatement 9 plan (Appendix 3B, Environmental Commitments; also see additional discussion under Impact REC-2 and Impact REC-3, above) to lessen these impacts. In addition, a number of mitigation measures 10 address construction-related impacts on recreational boating by reducing the degree of aesthetic 11 and visual degradation at the construction site (see Chapter 17, Aesthetics and Visual Resources, 12 Section 17.3.3.2, Mitigation Measures AES-1a, AES-1b, AES-1c, AES-1d, AES-1e, AES-1f, AES-1g, AES-13 4b, and AES-4c; also see additional discussion under Impact REC-2 and Impact REC-3, above). 14 Mitigation measures TRANS-1a, TRANS-1b, and TRANS-1c will address traffic and transportation 15 safety and access conditions of the marina (see additional discussion under Impact REC-2 and 16 17 Impact REC-3, above, and Chapter 19, Transportation, Section 19.3.3.12). Mitigation measures NOI-1a and NOI-1b will address construction-related noise concerns (see additional discussion under 18 19 Impact REC-2 and Impact REC-3, above and Chapter 23, Noise, Section 23.4.3.12). Implementation of these measures, as determined applicable to construction of this facility under future site-specific 20 environmental review, would reduce impacts on recreational boating to less than significant. No 21 22 additional mitigation would be required.

- Mitigation Measure AES-1a: Locate New Transmission Lines and Access Routes to
   Minimize the Removal of Trees and Shrubs and Pruning Needed to Accommodate New
   Transmission Lines and Underground Transmission Lines Where Feasible
- Please refer to Mitigation Measure AES-1a in Chapter 17, *Aesthetics and Visual Resources*,
  Alternative 1A, Impact AES-1.
- Mitigation Measure AES-1b: Install Visual Barriers between Construction Work Areas and
   Sensitive Receptors
- Please refer to Mitigation Measure AES-1b in Chapter 17, *Aesthetics and Visual Resources*,
   Alternative 1A, Impact AES-1.

### Mitigation Measure AES-1c: Develop and Implement a Spoil/Borrow and Reusable Tunnel Material Area Management Plan

- Please refer to Mitigation Measure AES-1c in Chapter 17, *Aesthetics and Visual Resources*,
   Alternative 1A, Impact AES-1.
- 36 Mitigation Measure AES-1d: Restore Barge Unloading Facility Sites Once Decommissioned
- Please refer to Mitigation Measure AES-1d in Chapter 17, *Aesthetics and Visual Resources*,
   Alternative 1A, Impact AES-1.

1	Mitigation Measure AES-1e: Apply Aesthetic Design Treatments to All Structures to the
2	Extent Feasible
3 4	Please refer to Mitigation Measure AES-1e in Chapter 17, <i>Aesthetics and Visual Resources,</i> Alternative 1A, Impact AES-1.
5	Mitigation Measure AES-1f: Locate Concrete Batch Plants and Fuel Stations Away from
6	Sensitive Visual Resources and Receptors and Restore Sites upon Removal of Facilities
7 8	Please refer to Mitigation Measure AES-1f in Chapter 17, <i>Aesthetics and Visual Resources,</i> Alternative 1A, Impact AES-1.
9	Mitigation Measure AES-1g: Implement Best Management Practices to Implement Project
10	Landscaping Plan
11 12	Please refer to Mitigation Measure AES-1g in Chapter 17, <i>Aesthetics and Visual Resources,</i> Alternative 1A, Impact AES-1.
13	Mitigation Measure AES-4b: Minimize Fugitive Light from Portable Sources Used for
14	Construction
15 16	Please refer to Mitigation Measure AES-4b in Chapter 17, <i>Aesthetics and Visual Resources,</i> Alternative 1A, Impact AES-4.
17	Mitigation Measure AES-4c: Install Visual Barriers along Access Routes, Where Necessary,
18	to Prevent Light Spill from Truck Headlights toward Residences
19 20	Please refer to Mitigation Measure AES-4c in Chapter 17, <i>Aesthetics and Visual Resources,</i> Alternative 1A, Impact AES-4.
21	Mitigation Measure TRANS-1a: Implement Site-Specific Construction Traffic Management
22	Plan
23 24	Please refer to Mitigation Measure TRANS-1a in Chapter 19, <i>Transportation</i> , Alternative 1A, Impact TRANS-1.
25	Mitigation Measure TRANS-1b: Limit Hours or Amount of Construction Activity on
26	Congested Roadway Segments
27 28	Please refer to Mitigation Measure TRANS-1b in Chapter 19, <i>Transportation</i> , Alternative 1A, Impact TRANS-1.
29	Mitigation Measure TRANS-1c: Make Good Faith Efforts to Enter into Mitigation
30	Agreements to Enhance Capacity of Congested Roadway Segments
31 32	Please refer to Mitigation Measure TRANS-1c in Chapter 19, <i>Transportation</i> , Alternative 1A, Impact TRANS-1.
33	Mitigation Measure NOI-1a: Employ Noise-Reducing Construction Practices during
34	Construction
35	Please refer to Mitigation Measure NOI-1a in Chapter 23, <i>Noise</i> , Alternative 1A, Impact NOI-1.

### 1Mitigation Measure NOI-1b: Prior to Construction, Initiate a Complaint/Response2Tracking Program

<sup>3</sup> Please refer to Mitigation Measure NOI-1b in Chapter 23, *Noise*, Alternative 1A, Impact NOI-1.

## Impact REC-11: Result in Long-Term Reduction in Upland Recreational Opportunities as a Result of Implementing Conservation Measures 2–21

6 **NEPA Effects:** Implementing the conservation components under Alternative 6B would have similar 7 impacts on upland recreation activities as those described for Alternative 1B. Implementing the conservation measures could result in an adverse effect on recreation opportunities by reducing the 8 9 extent of upland recreation sites and activities. Once implemented, the conservation measures could 10 adversely affect recreation by reducing the extent of upland areas suitable for hiking, nature photography, or other similar activity. However, environmental commitments would reduce these 11 effects, and implementation of the measures would also restore or enhance new potential sites for 12 upland recreation thereby improving the quality recreational opportunities. CM17–CM21 involve 13 14 enforcement, management, or other individual, localized project components that would not affect 15 upland recreation opportunities. CM17 is an enforcement funding mechanism and would not result in a physical change to upland areas; construction under CM18, CM19 or CM21 would not affect 16 17 existing upland recreation areas; and CM20 is an enforcement action primarily located at boat 18 launches and would not affect upland recreation areas and related opportunities. These measures are not discussed further in this analysis. 19

**CEOA Conclusion:** Site preparation and earthwork activities associated with a number of 20 conservation measures would temporarily limit opportunities for upland recreational activities 21 22 where they occur in or near existing recreational areas. Noise, odors, and visual effects of 23 construction activities would also temporarily compromise the quality of upland recreation in and 24 around these areas. Additionally, it is possible that current areas of upland recreation would be converted to wetland or other landforms poorly suited to hiking, nature photography, or other 25 26 activities. These impacts on upland recreational opportunities would be considered less than significant because the BDCP would include environmental commitments that would require BDCP 27 proponents to consult with CDFW to expand wildlife viewing, angling, and hunting opportunities, as 28 29 described in Recommendation DP R14 of the Delta Plan (Appendix 3B, Environmental 30 *Commitments*). Near-term implementation would also restore or enhance new potential sites for 31 upland recreation and the measure would improve the quality of existing recreational opportunities adjacent to areas modified by the conservation measures. These measures would not be anticipated 32 33 to result in a substantial long-term disruption of upland recreational activities; thus, this impact is considered less than significant. 34

# Impact REC-12: Compatibility of the Proposed Water Conveyance Facilities and Other Conservation Measures with Federal, State, or Local Plans, Policies, or Regulations Addressing Recreation Resources

NEPA Effects: Constructing conveyance facilities (CM1) and implementing CM2-CM21 under
 Alternative 6B would generally have the same potential for incompatibilities with one or more plans
 and policies related to preserving the visual quality and character of the Delta as described for
 Alternative 1B, Impact AES-12. As described under Alternative 1B, there would be potential for the
 alternative to be incompatible with plans and policies related to protecting and promoting
 recreation opportunities in the study area (i.e., The Johnston-Baker-Andal-Boatwright Delta

1 Protection Act of 1992, Delta Protection Commission Land Use and Resource Management Plan for the

- 2 Primary Zone of the Delta, Delta Plan, Brannan Island and Franks Tract State Recreation Areas
- *General Plan*). In addition, with the exception of Solano County, the alternative may be incompatible
- 4 with county general plan policies that protect recreation opportunities in the study area.
- 5 **CEQA Conclusion:** The incompatibilities identified in the analysis indicate the potential for a
- 6 physical consequence to the environment. The physical effects are discussed in impacts REC-1
- 7 through REC-11, above and no additional CEQA conclusion is required related to the compatibility of
- 8 the alternative with relevant plans and polices.

### 9 **15.3.3.13** Alternative 6C—Isolated Conveyance with West Alignment and 10 Intakes W1–W5 (15,000 cfs; Operational Scenario D)

- For the purposes of assessment of effects on recreation, Alternative 6C is the same as Alternative 1C, with the following exceptions.
- 13 Alternative 6C utilizes isolated conveyance.
- Alternative 6C has a different operational scenario (scenario D).
- 15 Table 15-14 under Alternative 1C lists the recreation sites that may be affected by Alternative 2C.

# Impact REC-1: Permanent Displacement of Existing Well-Established Public Use or Private Commercial Recreation Facility Available for Public Access as a Result of the Location of Proposed Water Conveyance Facilities

- 19 **NEPA Effects:** Alternative 6C includes locating a tunnel, ventilation/access shaft and permanent 20 access road to the tunnel shaft on Twitchell Island, and would have the same effects as discussed 21 under Alternative 1C, Impact REC-1 Post-construction, no recreational facilities would be permanently displaced as a result of the location of Alternative 6C water conveyance facilities. 22 23 Therefore, there would be no adverse effects. Temporary effects that may occur as a result of construction are noted under Impact REC-2, below. Also see Chapter 17, Aesthetics and Visual 24 25 Resources, Section 17.3.3.12, and Chapter 23, Noise, Section 23.4.3.13, for additional discussion of 26 these topics.
- *CEQA Conclusion*: Alternative 6C would not locate alternative facilities that would result in the
   permanent displacement of any well-established public use or private commercial recreation facility
   available for public access. Therefore, impacts are considered less than significant. No mitigation is
   required.

### Impact REC-2: Result in Long-Term Reduction of Recreation Opportunities and Experiences as a Result of Constructing the Proposed Water Conveyance Facilities

NEPA Effects: The temporary disruption of recreational opportunities as a result of construction of
 conveyance facilities would be the same as those described under Alternative 1C, Impact REC-2.
 Construction of Alternative 6C facilities would result in temporary short-term and long-term effects
 related to disruption of well-established recreational opportunities and experiences at recreation
 sites or areas in the study area. Indirect effects on recreation experiences may occur as a result of
 impaired access, construction noise, or negative visual effects associated with construction.

### 1 **Other Recreation Opportunities**

#### 2 On-Water Recreation

Cliff's Marina is upstream of Intake W1 construction area and Clarksburg Marina falls between the 3 construction impact area for Intake 1 and 2. Similarly, Rivers End Marina & Boat Storage is not 4 within the construction impact area for the Byron Tract Forebay and related facilities near Clifton 5 Court Forebay. Although these facilities and other marinas or fishing sites fall outside of the impact 6 7 area for noise, the overall recreation experience upstream or downstream of these sites may fall within the noise impact area and could experience diminished recreation opportunities because of 8 9 the elevated noise levels as well as visual setting disruptions over the course of intake installation. 10 Overall, construction activities associated with the proposed water conveyance facilities would range from 1 year to up to 5 years depending on the site. Work would primarily occur Monday 11 12 through Friday for up to 24 hours per day. In-river construction would be further limited primarily 13 to June 1 through October 31 each year. Although dewatering would take place 7 days a week for 24 hours per day, it would not result in adverse noise effects. Weekday construction would reduce the 14 15 amount of fish and other wildlife in recreation areas in the vicinity of the intakes, resulting in decreased recreation opportunities related to wildlife and fish, causing recreationists to experience 16 17 a changed recreation setting.

### 18 Campgrounds

19 Nighttime construction activities would require the use of bright lights that would negatively affect nighttime views of and from the work area. This would affect any overnight camping at the 20 recreation sites and areas discussed above, although day use areas that close at sunset would not be 21 22 adversely affected. Mitigation Measures AES-4a, AES-4b, and AES-4c would be available to reduce the effects of nighttime construction lighting. As discussed in Chapter 23, Noise, Section 23.4.3.13, 23 24 another nighttime effect on recreation would be construction noise levels that could adversely affect camping or other nighttime recreation uses within up to 2,800 feet of construction areas. Nighttime 25 construction could be infrequent and intermittent, but would adversely affect camping sites. 26 27 Nighttime construction would not occur on weekends or holidays. Mitigation Measures NOI-1a and

28 NOI-1b would be available to address these effects.

### 29 Summary

30 Overall, construction may occur year-round and last from 1 to 5 years at individual construction

31 sites near recreation sites or areas and in-river construction would be primarily limited to June 1

- 32 through October 31 each year. Also see Chapter 12, *Terrestrial Biological Resources*, Section
- 12.3.3.13, Chapter 17, Aesthetics and Visual Resources, Section 17.3.3.13, Chapter 19, Transportation,
- 34 Section 19.3.3.13, and Chapter 23, *Noise*, Section 23.4.3.13 for additional detail related to
- waterfowl/wildlife, aesthetics/visual resources, transportation, and noise, respectively. Please refer
   to Alternative 1C, Impact REC-2 for detailed discussions of the potential effects at specific recreation
- 37 sites or areas within the construction impact area.
- As discussed in Chapter 12, *Terrestrial Biological Resources*, Section 12.3.3.2, construction could
- 39 have an adverse effect on waterfowl if they were present in or adjacent to work areas and could
- 40 result in destruction of nests or disturbance of nesting and foraging behaviors. These effects could
- indirectly affect recreational wildlife viewing and hunting in the study area; however, mitigation
- 42 measures, environmental commitments, and conservation measures would provide several benefits
- 43 to waterfowl habitat, which would result in increased recreational opportunities. Mitigation

Measure BIO-75, Conduct preconstruction nesting bird surveys and avoid disturbance of nesting birds, 1 2 would be available to address these effects. In addition, in areas near greater sandhill crane habitat, 3 construction-related disturbances (noise and visual), installation of transmission lines, or habitat 4 degradation associated with accidental spills, runoff and sedimentation, and dust could have adverse effects on sandhill cranes and related recreational viewing opportunities. These effects on 5 6 sandhill crane would be minimized with BDCP AMM20 (Greater Sandhill Crane) and BDCP AMM31 7 (Noise Abatement). These measures, designed to avoid and minimize effects on greater sandhill crane, would be implemented by the BDCP proponents where determined necessary for all covered 8 9 activities throughout the permit term. These and other BDCP AMMs are detailed in BDCP Appendix 3.C, Avoidance and Minimization Measures. Also, as discussed in Appendix 3B, Environmental 10 *Commitments*, DWR would implement an environmental commitment that would dispose of and 11 reuse spoils, reusable tunnel material, and dredged material. Materials could be reused for purposes 12 13 such as flood protection, habitat restoration, subsidence reversal. In addition, over the longer term 14 of the action alternatives, implementation of CM3 and CM11 will result in protection and 15 enhancement of 8,100 acres of managed wetlands (see BDCP Chapter 3, Section 3.4, Conservation *Measures*, Goal MWNC1, Objective MWNC1.1) that will provide suitable habitat conditions for 16 17 covered species and native biodiversity, including benefiting migratory waterfowl. CM3 will also protect cultivated lands, which will benefit sandhill crane and other species. Implementation of 18 19 CM11 will provide beneficial effects on recreation opportunities by allowing recreation to occur on approximately 61,000 acres of lands in the BDCP reserve system, consisting of grassland, vernal 20 21 pool complex, riparian, managed wetland, and aquatic natural community types (see BDCP Chapter 22 4, Section 4.2.3.9.2 Recreation). The reserve system would comprise more than 170 miles of trail (25 23 of which would be new), 4 picnic areas, 15 new trailhead facilities and one updated boating facility, 24 as well as a new boat launch facility within the footprint of the North Delta diversion facilities. Permitted activities will include hiking, wildlife viewing, docent-led wildlife and botanical tours, 25 bicycling, equestrian use, hunting, fishing, and boating. 26

27 Chapter 17, Aesthetics and Visual Resources, Section 17.3.3.13, identifies a number of mitigation measures that would be available to address construction-related visual effects on sensitive 28 29 receptors from vegetation removal for transmission lines and access routes (AES-1a), provision of 30 visual barriers between construction work areas and sensitive receptors (AES-1b), and locating concrete batch plants and fuel stations away from sensitive resources and receptors (AES-1f). In 31 32 addition, the chapter identifies measures to address longer term visual effects associated with changes to the landscape/visual setting from construction and the presence of new water 33 34 conveyance features. These include developing and implementing a spoil/borrow and RTM area 35 management plan (AES-1c), restoring barge loading facility sites once they are decommissioned (AES-1d), applying aesthetic design treatments to all structures to the extent feasible (AES-1e), 36 37 restoring concrete batch plants and fuel stations upon removal of facilities (AES-1f), and implementing best management practices to implement a project landscaping plan (AES-1g). DWR 38 39 would also make a commitment to enhance the visual character of the area by creating new wildlife 40 viewing sites and enhancing interest in the construction site by constructing viewing areas and displaying information about the project, which may attract people who may use the recreation 41 42 facilities to the construction site as part of the visit.

To further compensate for the loss of access as a result of constructing the river intakes, the BDCP
 proponents will work with the California Department of Parks and Recreation to help insure the
 elements of CM1 would not conflict with the elements proposed in DPR's Recreation Proposal for

the Sacramento-San Joaquin Delta and Suisun Marsh (California Department of Parks and

Recreation 2011d) that would enhance bicycle and foot access to the Delta. This would include the helping to fund or construct elements of the American Discovery Trail and the potential conversion of the abandoned Southern Pacific Railroad rail line that formerly connected Sacramento to Walnut Grove. The BDCP project proponents will ensure that the constructed elements of CM1 would not result in physical barriers to implementing the Delta recreation access elements outlined in the DPR proposal. The BDCP project proponents will also work with DPR to determine if some of the constructed elements of CM1 could incorporate elements of the DPR's proposal.

8 As described in Chapter 19, Transportation, Section 19.3.3.2, Mitigation Measure TRANS-1a would 9 involve preparation of site-specific construction traffic management plans that would address potential public access routes and provide construction information notification to local residents 10 and recreation areas/businesses. Additionally, DWR would provide and publicize alternative modes 11 12 of access to affected recreation areas as an environmental commitment. Where construction 13 impedes access around or near existing recreation areas (e.g., Clifton Court forebay), the project proponents would provide clear pedestrian, bicycle, and vehicular routes around or across 14 construction sites. These would be designed to be safe, pleasant and would integrate with 15 opportunities to view the construction site as an additional area of interest. These physical facilities 16 17 would be combined with public information, including sidewalk wayfinding information that would clearly indicate present and future opportunities for access. Mitigation Measure TRANS-1b would 18 19 limit construction hours or activities and prohibit construction vehicle trips on congested roadway segments and Mitigation Measure TRANS-1c would implement measures to enhance capacity of 20 congested roadway segments. 21

Chapter 23, *Noise*, Section 23.4.3.13, discusses that construction noise effects could be addressed
through mitigation measures that call for use of noise-reducing construction practices (NOI-1a) and
implementation of a complaint/response tracking program (NOI-1b), and an environmental
commitment requiring a noise abatement plan (Appendix 3B, *Environmental Commitments*). In
addition, specific noise-generating activities near recreation areas would be scheduled to the extent
possible so as to avoid effects on passive recreation activities such as walking, picnicking, and
viewing the aesthetic amenities of the area.

In addition to these mitigation measures and environmental commitments, Mitigation Measure REC-2 would ensure continued access to existing recreation experiences. The Delta offers many alternative recreational opportunities for water-based, water-enhanced, and land-based recreation, all of which would continue to be available for recreationists. However, due to the length of time that construction would occur and the dispersed effects across the Delta, the direct and indirect effects related to temporary disruption of existing recreational activities at facilities within the impact area would be adverse.

36 **CEQA Conclusion:** Construction of the Alternative 2C intakes and related water conveyance facilities would result in temporary short-term (i.e., lasting 2 years or less) and long-term (i.e., lasting over 2 37 years) impacts on well-established recreational opportunities and experiences in the study area 38 39 because of access, noise, and visual setting disruptions. These impacts would be temporary, but may 40 occur year-round. Mitigation measures, environmental commitments, and AMMs would reduce these construction-related impacts by implementing measures to protect or compensate for effects 41 on wildlife habitat and species; minimize the extent of changes to the visual setting, including 42 43 nighttime light sources; manage construction-related traffic; and implement noise reduction and complaint tracking measures. However, the level of impact would not be reduced to less than 44 significant because even though mitigation measures and commitments would reduce the impacts 45

on wildlife, visual setting, transportation, and noise conditions that could detract from the 1 2 recreation experience, due to the dispersed effects on the recreation experience across the Delta, it 3 is not certain the mitigation would reduce the level of these impacts to less than significant in all 4 instances such that there would be no reduction of recreational opportunities or experiences over the entire study area. Therefore, these impacts are considered significant and unavoidable. 5 However, the impacts related to construction of the intakes would be less than significant. 6 7 Mitigation Measure REC-2: Provide Alternative Bank Fishing Access Sites Please refer to Mitigation Measure REC-2 under Impact REC-2 in the discussion of Alternative 8 9 1A. Mitigation Measure BIO-75: Conduct Preconstruction Nesting Bird Surveys and Avoid 10 11 **Disturbance of Nesting Birds** Please refer to Mitigation Measure BIO-75 in Chapter 12, Terrestrial Biological Resources, 12 13 Alternative 1A, Impact BIO-75. 14 Mitigation Measure AES-1a: Locate New Transmission Lines and Access Routes to Minimize the Removal of Trees and Shrubs and Pruning Needed to Accommodate New 15 **Transmission Lines and Underground Transmission Lines Where Feasible** 16 17 Please refer to Mitigation Measure AES-1a in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-1. 18 19 Mitigation Measure AES-1b: Install Visual Barriers between Construction Work Areas and **Sensitive Receptors** 20 Please refer to Mitigation Measure AES-1b in Chapter 17, Aesthetics and Visual Resources, 21 Alternative 1A, Impact AES-1. 22 23 Mitigation Measure AES-1c: Develop and Implement a Spoil/Borrow and Reusable Tunnel **Material Area Management Plan** 24 Please refer to Mitigation Measure AES-1c in Chapter 17, Aesthetics and Visual Resources, 25 26 Alternative 1A, Impact AES-1. 27 Mitigation Measure AES-1d: Restore Barge Unloading Facility Sites Once Decommissioned Please refer to Mitigation Measure AES-1d in Chapter 17, Aesthetics and Visual Resources, 28 Alternative 1A, Impact AES-1. 29 Mitigation Measure AES-1e: Apply Aesthetic Design Treatments to All Structures to the 30 **Extent Feasible** 31 Please refer to Mitigation Measure AES-1e in Chapter 17, Aesthetics and Visual Resources, 32 33 Alternative 1A, Impact AES-1.

1	Mitigation Measure AES-1f: Locate Concrete Batch Plants and Fuel Stations Away from
2	Sensitive Visual Resources and Receptors and Restore Sites upon Removal of Facilities
3 4	Please refer to Mitigation Measure AES-1f in Chapter 17, <i>Aesthetics and Visual Resources,</i> Alternative 1A, Impact AES-1.
5	Mitigation Measure AES-1g: Implement Best Management Practices to Implement Project
6	Landscaping Plan
7 8	Please refer to Mitigation Measure AES-1g in Chapter 17, <i>Aesthetics and Visual Resources,</i> Alternative 1A, Impact AES-1.
9	Mitigation Measure AES-4a: Limit Construction to Daylight Hours within 0.25 Mile of
10	Residents
11 12	Please refer to Mitigation Measure AES-4a in Chapter 17, <i>Aesthetics and Visual Resources,</i> Alternative 1A, Impact AES-4.
13	Mitigation Measure AES-4b: Minimize Fugitive Light from Portable Sources Used for
14	Construction
15 16	Please refer to Mitigation Measure AES-4b in Chapter 17, <i>Aesthetics and Visual Resources,</i> Alternative 1A, Impact AES-4.
17	Mitigation Measure AES-4c: Install Visual Barriers along Access Routes, Where Necessary,
18	to Prevent Light Spill from Truck Headlights toward Residences
19 20	Please refer to Mitigation Measure AES-4c in Chapter 17, <i>Aesthetics and Visual Resources</i> , Alternative 1A, Impact AES-4.
21	Mitigation Measure TRANS-1a: Implement Site-Specific Construction Traffic Management
22	Plan
23 24	Please refer to Mitigation Measure TRANS-1a in Chapter 19, <i>Transportation</i> , Alternative 1A, Impact TRANS-1.
25	Mitigation Measure TRANS-1b: Limit Hours or Amount of Construction Activity on
26	Congested Roadway Segments
27 28	Please refer to Mitigation Measure TRANS-1b in Chapter 19, <i>Transportation</i> , Alternative 1A, Impact TRANS-1.
29	Mitigation Measure TRANS-1c: Make Good Faith Efforts to Enter into Mitigation
30	Agreements to Enhance Capacity of Congested Roadway Segments
31 32	Please refer to Mitigation Measure TRANS-1c in Chapter 19, <i>Transportation</i> , Alternative 1A, Impact TRANS-1.
33	Mitigation Measure NOI-1a: Employ Noise-Reducing Construction Practices during
34	Construction
35	Please refer to Mitigation Measure NOI-1a in Chapter 23, Noise, Alternative 1A, Impact NOI-1.

### 1Mitigation Measure NOI-1b: Prior to Construction, Initiate a Complaint/Response2Tracking Program

<sup>3</sup> Please refer to Mitigation Measure NOI-1b in Chapter 23, *Noise*, Alternative 1A, Impact NOI-1.

### Impact REC-3: Result in Long-Term Reduction of Recreational Navigation Opportunities as a Result of Constructing the Proposed Water Conveyance Facilities

**NEPA Effects:** Under this Alternative, recreational boat navigation would be affected to the same 6 7 extent as under Alternative 1C. Alternative 6C would result in the creation of obstructions to boat passage causing boat traffic delays, and impediments to boat movement. Overall, effects on 8 9 temporary alteration of recreational navigation would be considered adverse. Mitigation Measure 10 TRANS-1a would be available to reduce effects to marine navigation by development and implementation of site-specific construction traffic management plans, including specific measures 11 related to management of barges and stipulations to notify the commercial and leisure boating 12 communities of proposed barge operations in the waterways. Additionally, BDCP proponents would 13 14 contribute funds for the construction of new recreation opportunities as well as for the protection of 15 existing recreation opportunities as outlined in Recommendation DP R11 of the Delta Plan. BDCP proponents would also assist in funding the expansion of state recreation areas in the Delta as 16 17 described in Recommendation DP R13 of the Delta Plan. Potential uses of these funds could be for the reopening of Brannan Island State Recreation Area, completion of Delta Meadows-Locke 18 Boarding House and potential addition of new State parks at Barker Slough, Elkhorn Basin, the 19 20 Wright-Elmwood Tract, and south Delta. The funds will be transferred prior to, or concurrent with, commencement of construction of the BDCP. This commitment serves to compensate for the loss of 21 22 recreational opportunities within the project area by providing a recreational opportunity 23 downstream/upstream in the same area for the same regional recreational users. These commitments are further described in Appendix 3B, Environmental Commitments. 24

Invasive aquatic vegetation can limit access to boats and reduce swimming areas. CM13 (Invasive 25 Aquatic Vegetation Control) provides for the control of egeria, water hyacinth, and other IAV 26 27 throughout the Plan Area. However, the BDCP proponents would also commit to partner with existing programs operating in the Delta (including DBW, U.S. Department of Agriculture-28 29 Agriculture Research Service, University of California Cooperative Extension Weed Research and 30 Information Center, California Department of Food and Agriculture, local Weed Management Areas, 31 Resource Conservation Districts, and the California Invasive Plant Council) to perform risk assessment and subsequent prioritization of treatment areas to strategically and effectively reduce 32 expansion of the multiple species of IAV in the Delta. This risk assessment would dictate where 33 34 initial control efforts would occur to maximize the effectiveness of the conservation measure. The 35 funds will be transferred prior to, or concurrent with, commencement of construction of the BDCP. 36 Enhanced ability to control these invasive vegetation would lead to increased recreation 37 opportunities which would compensate for the loss of recreational opportunities within the project area by providing a recreational opportunity downstream/upstream in the same area for the same 38 regional recreational users. This commitment is described in Appendix 3B, Environmental 39 Commitments. 40

41 CM13 (*Invasive Aquatic Vegetation Control*) and the environmental commitments would create and 42 rehabilitate alternative recreation opportunities for those eliminated during construction. BDCP 43 proponents would also ensure through various outreach methods that recreationists were aware of 44 nearby recreation opportunities for similar water sports (e.g., Victoria Canal, Empire Cut or Bishop 1 Cut). Nonetheless, effects on waterskiing, wakeboarding or tubing opportunities would last

approximately 5 years (long-term) and would be considered adverse because of the reduced
 recreation opportunity and experiences expected to exist near construction activity.

4 **CEOA Conclusion:** Alternative 6C would result in significant impacts on boat passage and navigation 5 in the Sacramento River and other waterways within the Delta where intakes, temporary barge 6 unloading facilities, and siphons occur. The creation of obstructions to boat passage would result in 7 boat traffic delays, impediments to boat movement. Changes to boat passage and navigation would 8 also result in temporary impacts on wakeboarding, waterskiing, and tubing because of reduced 9 speeds and passage impediments. Mitigation Measure TRANS-1a would reduce impacts on marine navigation by development and implementation of site-specific construction traffic management 10 plans, including specific measures related to management of barges and stipulations to notify the 11 commercial and leisure boating communities of proposed barge operations in the waterways. While 12 the environmental commitments would reduce impacts on water-based recreation (water-skiing, 13 wakeboarding, tubing) in these areas by creating alternative recreation opportunities for those 14 eliminated during construction, these impacts would be long-term and considered significant and 15 unavoidable. 16

- Mitigation Measure TRANS-1a: Implement Site-Specific Construction Traffic Management
   Plan
- Please refer to Mitigation Measure TRANS-1a in Chapter 19, *Transportation*, Alternative 1A,
   Impact TRANS-1.

### Impact REC-4: Result in Long-Term Reduction of Recreational Fishing Opportunities as a Result of Constructing the Proposed Water Conveyance Facilities

*NEPA Effects*: Effects on recreational fishing under Alternative 6C would be similar to those
 described under Alternative 1A, Impact REC-4.

- As discussed in Chapter 11, Fish and Aquatic Resources, Section 11.3.4.13, Sacramento River and 25 Delta region fish populations would not be affected by changes to localized water quality conditions, 26 27 underwater noise, fish stranding or other physical disturbances, or reduced habitat areas such that recreational fishing opportunities would be substantially reduced during construction. BDCP 28 environmental commitments to prevent water quality effects include environmental training; 29 30 implementation of stormwater pollution prevention plans, erosion and sediment control plans, hazardous materials management plans, and spill prevention, containment, and countermeasure 31 32 plans; disposal of spoils, RTM, and dredged material; and a barge operations plan (Appendix 3B, Environmental Commitments). RTM would be removed from RTM storage areas (which represent a 33 substantial portion of the permanent impact areas) and reused, as appropriate, as bulking material 34 for levee maintenance, as fill material for habitat restoration projects, or other beneficial means of 35 reuse identified for the material. Mitigation Measures AQUA-1a and AQUA-1b would be available to 36 37 avoid and minimize adverse effects on sport fish populations from impact pile driving.
- However, construction conditions would introduce noise and visual disturbances that would affect
   the recreation experience for anglers. Although fish populations likely would not be affected to the
   degree that fishing opportunities would be substantially reduced, construction conditions would
   introduce noise and visual disturbances that would affect the recreation experience for anglers.
   Mitigation Measures NOI-1a and NOI-1b would address construction noise effects. Additionally,
   specific noise-generating activities near recreation areas would be scheduled to the extent possible

so as to avoid effects on passive recreation activities on-shore fishing. Mitigation measures would 1 2 also be available to address construction-related visual effects on sensitive receptors from 3 vegetation removal for transmission lines and access routes (AES-1a), provision of visual barriers 4 between construction work areas and sensitive receptors (AES-1b), and locating concrete batch plants and fuel stations away from sensitive resources and receptors (AES-1f). In addition, the 5 chapter identifies measures to address longer term visual effects associated with changes to the 6 7 landscape/visual setting from construction and the presence of new water conveyance features. These include developing and implementing a spoil/borrow and RTM area management plan (AES-8 9 1c), restoring barge loading facility sites once they are decommissioned (AES-1d), applying aesthetic design treatments to all structures to the extent feasible (AES-1e), restoring concrete batch plants 10 and fuel stations upon removal of facilities (AES-1f), and implementing best management practices 11 to implement a project landscaping plan (AES-1g). 12

Although construction noise would be temporary, and primarily be limited to Monday through 13 Friday, it would be ongoing for up to 24 hours per day and for up to 5 years near individual work 14 sites. Visual setting disruptions could distract from the recreation experience including on 15 weekends. However, Mitigation Measures AQUA-1a and AQUA-1b would avoid and minimize 16 17 adverse effects on sport fish populations from impact pile driving, Mitigation Measures NOI-1a and NOI-1b would address construction noise effects. Additionally, specific noise-generating activities 18 19 near recreation areas would be scheduled to the extent possible so as to avoid effects on passive recreation activities on-shore fishing. Mitigation measures would also be available to address 20 construction-related visual effects on sensitive receptors from vegetation removal for transmission 21 22 lines and access routes (AES-1a), provision of visual barriers between construction work areas and 23 sensitive receptors (AES-1b), and locating concrete batch plants and fuel stations away from 24 sensitive resources and receptors (AES-1f). In addition, the chapter identifies measures to address longer term visual effects associated with changes to the landscape/visual setting from construction 25 26 and the presence of new water conveyance features. These include developing and implementing a 27 spoil/borrow and RTM area management plan (AES-1c), restoring barge loading facility sites once they are decommissioned (AES-1d), applying aesthetic design treatments to all structures to the 28 29 extent feasible (AES-1e), restoring concrete batch plants and fuel stations upon removal of facilities (AES-1f), and implementing best management practices to implement a project landscaping plan 30 (AES-1g). Overall, construction of the proposed water conveyance facilities would not degrade the 31 fishing experience for boat and on-shore fishing locations. Additionally, anglers could move to other 32 locations along the Sacramento River and throughout the Delta region and REC-2 would provide 33 anglers with alternative bank fishing access sites further removed from areas affected by 34 35 construction. This effect would not be adverse.

36 **CEQA Conclusion:** The potential impact on covered and non-covered sport fish species from 37 construction activities would be considered less than significant because the BDCP would include 38 environmental commitments to prevent water quality effects include environmental training; 39 implementation of stormwater pollution prevention plans, erosion and sediment control plans, hazardous materials management plans, and spill prevention, containment, and countermeasure 40 41 plans; disposal of spoils, RTM, and dredged material; and a barge operations plan (Appendix 3B, Environmental Commitments) and Mitigation Measures AQUA-1a and AQUA-1b to avoid and 42 43 minimize adverse effects on sport fish populations from impact pile driving. However, the overall experience for anglers would be degraded because of elevated noise and degraded visual conditions. 44 Construction would last up to 5 years; although this would be temporary, it would result in a long-45 term reduction of local fishing opportunities and experiences and would be a significant and 46

2 3 4	would be affected for more than 2 years. Mitigation Measure REC-2 would ensure continued access for bank fishing at established sport fishing locations such that there would be no long-term reduction of local fishing opportunities and experiences. This impact would be less than significant.
5	Mitigation Measure REC-2: Provide Alternative Bank Fishing Access Sites
6 7	Please refer to Mitigation Measure REC-2 under Impact REC-2 in the discussion of Alternative 1A.
8 9	Mitigation Measure AQUA-1a: Minimize the Use of Impact Pile Driving to Address Effects of Pile Driving and Other Construction-Related Underwater Noise
10 11	Please refer to Mitigation Measure AQUA-1a in Chapter 11, <i>Fish and Aquatic Resources</i> , Alternative 1A, Impact AQUA-1.
12 13	Mitigation Measure AQUA-1b: Use an Attenuation Device to Reduce Effects of Pile Driving and Other Construction-Related Underwater Noise
14 15	Please refer to Mitigation Measure AQUA-1b in Chapter 11, <i>Fish and Aquatic Resources</i> , Alternative 1A, Impact AQUA-1.
16 17	Mitigation Measure NOI-1a: Employ Noise-Reducing Construction Practices during Construction
18	Please refer to Mitigation Measure NOI-1a in Chapter 23, Noise, Alternative 1A, Impact NOI-1.
19 20	Mitigation Measure NOI-1b: Prior to Construction, Initiate a Complaint/Response Tracking Program
21	Please refer to Mitigation Measure NOI-1b in Chapter 23, Noise, Alternative 1A, Impact NOI-1.
22 23 24	Mitigation Measure AES-1a: Locate New Transmission Lines and Access Routes to Minimize the Removal of Trees and Shrubs and Pruning Needed to Accommodate New Transmission Lines and Underground Transmission Lines Where Feasible
25 26	Please refer to Mitigation Measure AES-1a in Chapter 17, <i>Aesthetics and Visual Resources,</i> Alternative 1A, Impact AES-1.
27 28	Mitigation Measure AES-1b: Install Visual Barriers between Construction Work Areas and Sensitive Receptors
29 30	Please refer to Mitigation Measure AES-1b in Chapter 17, <i>Aesthetics and Visual Resources</i> , Alternative 1A, Impact AES-1.
31 32	Mitigation Measure AES-1c: Develop and Implement a Spoil/Borrow and Reusable Tunnel Material Area Management Plan
33 34	Please refer to Mitigation Measure AES-1c in Chapter 17, <i>Aesthetics and Visual Resources</i> , Alternative 1A, Impact AES-1.

unavoidable impact because the public use of established recreation facilities in the study area

1

1	Mitigation Measure AES-1d: Restore Barge Unloading Facility Sites Once Decommissioned
2 3	Please refer to Mitigation Measure AES-1d in Chapter 17, <i>Aesthetics and Visual Resources,</i> Alternative 1A, Impact AES-1.
4 5	Mitigation Measure AES-1e: Apply Aesthetic Design Treatments to All Structures to the Extent Feasible
6 7	Please refer to Mitigation Measure AES-1e in Chapter 17, <i>Aesthetics and Visual Resources</i> , Alternative 1A, Impact AES-1.
8 9	Mitigation Measure AES-1f: Locate Concrete Batch Plants and Fuel Stations Away from Sensitive Visual Resources and Receptors and Restore Sites upon Removal of Facilities
10 11	Please refer to Mitigation Measure AES-1f in Chapter 17, <i>Aesthetics and Visual Resources</i> , Alternative 1A, Impact AES-1.
12 13	Mitigation Measure AES-1g: Implement Best Management Practices to Implement Project Landscaping Plan
14 15	Please refer to Mitigation Measure AES-1g in Chapter 17, <i>Aesthetics and Visual Resources</i> , Alternative 1A, Impact AES-1.
16 17	Impact REC-5: Result in Long-Term Reduction of Recreational Fishing Opportunities as a Result of the Operation of the Proposed Water Conveyance Facilities
18 19 20 21 22 23 24	<b>NEPA Effects:</b> Operation of Alternative 6C may result in changes in entrainment, spawning, rearing and migration. However, in general, effects on (non-covered) fish species that are popular for recreational fishing as a result of these changes are not of a nature/level that will adversely affect recreational fishing. While there are some significant impacts to specific non-covered species, as discussed in Chapter 11, <i>Fish and Aquatic Resources</i> , Section 11.3.4.13, they are typically limited to specific rivers and not the population of that species as a whole. The effect is not adverse because it would not result in a substantial long-term reduction in recreational fishing opportunities
25 26 27 28	<b>CEQA Conclusion:</b> The potential impact on covered and non-covered sport fish species from operation of Alternative 6C would be considered less than significant because any impacts to fish and, as a result, impacts to recreational fishing, are anticipated to be isolated to certain areas and would not impact the species population of any popular sportfishing species overall.
29 30 31	Impact REC-6: Cause a Change in Reservoir or Lake Elevations Resulting in Substantial Reductions in Water-Based Recreation Opportunities and Experiences at North- and South- of-Delta Reservoirs
32 33 34 35 36 37 38 39	<b>NEPA Effects:</b> Operation of Alternative 6C would be the same as Alternative 6A and would primarily result in small changes in the frequency with which the end-of-September reservoir levels at Trinity Lake, Shasta Lake, Lake Oroville, Folsom Lake, and New Melones Reservoir would fall below levels identified as important water-dependent recreation thresholds. Changes at San Luis Reservoir show greater difference when compared to the no action conditions than projected for the other reservoirs. See Table 15-12a and Table 15-12b. Also see Chapter 3, <i>Description of Alternatives</i> , Section 3.6.4.2, for detailed information on the operational scenarios, and Appendix 5A, <i>Modeling Methodology</i> , for an explanation of the CALSIM model and assumptions.

#### 1 Existing Conditions (CEQA Baseline) Compared to Alternative 6C (2060)

2 As shown in Table 15-12a and Table 15-12b, under Alternative 6C there would be from 3 to 64 3 additional years of the recreation thresholds being exceeded at the reservoirs relative to the existing 4 condition. These represent a greater than 10% increased exceedance of the reservoir thresholds at 5 Trinity Lake, Folsom Lake, and at San Luis Reservoir. However, as discussed under Section 15.3.1, 6 *Methods for Analysis*, these changes in SWP/CVP reservoir elevations are caused by sea level rise, 7 climate change, and operation of the alternative. It is not possible to specifically define the exact 8 extent of the changes due to implementation of the action alternative using these model simulation 9 results. Thus, the precise contributions of sea level rise and climate change to the total differences 10 between Existing Conditions and Alternative 6C cannot be isolated in this comparison. Please refer to the comparison of the No Action Alternative (2060) to Alternative 6C (2060) for a discussion of 11 the potential effects on end-of-September reservoir and lake elevations attributable to operation of 12 Alternative 6C. 13

#### 14 No Action Alternative (2060) Compared to Alternative 6C (2060)

The comparison of Alternative 6C (2060) to the No Action Alternative (2060) condition most closely
 represents changes in reservoir elevations that may occur as a result of operation of the alternative
 because both conditions include sea level rise and climate change (see Appendix 5A, *Modeling Methodology*).

19 As shown in Table 15-12a and Table 15-12b, operation of Alternative 6C would result in changes in 20 the frequency with which the end of September reservoir levels at Trinity Lake, Shasta Lake, Lake Oroville, Folsom Lake, New Melones Lake, and San Luis Reservoir would fall below levels identified 21 22 as important water-dependent recreation thresholds. In all but one instance (San Luis Reservoir), the CASIM II modeling results indicate that reservoir levels under Alternative 6C (2060) operations 23 would fall below the individual reservoir thresholds less frequently than under No Action 24 25 Alternative (2060) conditions. These changes in reservoir elevations would not be adverse at Trinity 26 Lake, Shasta Lake, Lake Oroville, Folsom Lake, and New Melones Lake and would be considered 27 beneficial effects on recreation opportunities and experiences because there would be fewer years 28 in which the lake levels fall below the recreation threshold relative to the No Action Alternative 29 (2060). Operation of Alternative 6C would not adversely affect water-dependent or water-enhanced 30 recreation at these reservoirs. Overall, these conditions represent improved recreation conditions 31 under operation of Alternative 6C because there would be fewer years in which end-of-September 32 reservoir levels would fall below the recreation thresholds thus indicating better boating opportunities, when compared to No Action Alternative (2060) conditions. 33

The modeling for San Luis Reservoir indicates there could be up to 58 additional years relative to 34 35 the No Action Alternative (2060) condition for which the reservoir level would fall below the reservoir boating threshold at the end of September for the Dinosaur Point boat launch. However, 36 37 access to the Basalt boat launch, which is available to reservoir elevation 340 feet, would not substantially change relative to the No Action Alternative (2060) conditions (there would be three 38 additional years). This is a less than 10% change (8 years or less) and would not be considered a 39 40 substantial reduction in recreation opportunities. Therefore, because the Basalt boat launch would still be available for access to the reservoir, these changes would not be adverse. Shoreline fishing 41 42 would still be possible, and other recreation activities at the reservoir—picnicking, biking, hiking, 43 and fishing— would be available. These changes would not be adverse.

**CEOA Conclusion:** This impact on water-dependent and water-enhanced recreation opportunities at 1 2 Trinity Lake, Shasta Lake, Lake Oroville, Folsom Lake, and New Melones Reservoir would be less 3 than significant because the CALSIM II modeling results indicate that reservoir levels attributable to 4 Alternative 6C (2060) operations would fall below the individual reservoir thresholds less frequently than under No Action Alternative (2060). Because there would be fewer years in which 5 6 the reservoir or lake levels fall below the recreation threshold relative to No Action Alternative 7 (2060) conditions, these impacts would be considered beneficial impacts on recreation opportunities and experiences. At San Luis Reservoir, although boating opportunity would be 8 9 reduced more frequently for the Dinosaur Point boat launch, access to the Basalt boat launch would not substantially change. The modeled additional three years of exceeding the recreation threshold 10 attributable to operation of Alternative 6C (2060) relative to the No Action Alternative (2060) 11 would be less than significant because it is a less than 10% change (8 years or less). This would be a 12 13 less-than-significant impact. No mitigation is required. Operation of Alternative 6C would not 14 substantially affect water-dependent or water-enhanced recreation at these reservoirs.

### Impact REC-7: Result in Long-Term Reduction in Water-Based Recreation Opportunities as a Result of Maintenance of the Proposed Water Conveyance Facilities

17 **NEPA Effects:** Effects of facility maintenance activities on water-based recreation under Alternative 18 6C would be similar to those described under Alternative 1A, Impact REC-7, and would result in 19 periodic temporary but not substantial effects on boat passage and water-based recreational 20 activities. Any effects would be short-term (less than 2 years) and intermittent. Other facility maintenance activities would occur on land and would not affect boat passage and navigation. 21 22 Implementation of the environmental commitment to provide notification of construction and maintenance activities in waterways (Appendix 3B, Environmental Commitments) would reduce 23 24 these effects. These effects are not considered adverse.

25 **CEQA Conclusion:** Effects on recreation resulting from the maintenance of intake facilities would be short-term and intermittent and would not result in significant impacts on boat passage, navigation, 26 27 or water-based recreation within the vicinity of the intakes. In addition, implementation of the 28 environmental commitment to provide notification of construction and maintenance activities in 29 waterways (Appendix 3B, *Environmental Commitments*) would further minimize these effects. 30 Intake maintenance impacts on recreation would be considered less than significant because impacts, if any, on public access or public use of established recreation facilities would last for 2 31 32 years or less. Mitigation is not required.

### Impact REC-8: Result in Long-Term Reduction in Land-Based Recreation Opportunities as a Result of Maintenance of the Proposed Water Conveyance Facilities

NEPA Effects: Changes to land-based recreation under Alternative 6C would be the same as those
 described for Alternative 1C, Impact REC-8. Maintenance would be short-term and intermittent and
 would be conducted within the individual facility right-of-way, which does not include any
 recreation facilities or recreation use areas. There would be no adverse effects on recreation
 opportunities as a result of maintenance of the proposed water conveyance facilities.

- 40 *CEQA Conclusion*: Maintenance of conveyance facilities would be short-term and intermittent and 41 would not result in any changes to land-based recreational opportunities. Therefore, there would be
- 42 no impact. Mitigation is not required.

### Impact REC-9: Result in Long-Term Reduction in Fishing Opportunities as a Result of Implementing Conservation Measures 2–21

3 **NEPA Effects:** Construction, and operation and maintenance of the proposed conservation 4 components as part of Alternative 6C could have effects related to recreational fishing that are 5 similar in nature to those discussed above for construction, and operation and maintenance of 6 proposed water conveyance facilities. Although similar in nature, the potential intensity of any 7 effects would likely be substantially lower because the nature of the activities associated with 8 implementing the conservation components would be different—less heavy construction equipment 9 would be required and the restoration actions would be implemented over a longer time frame than CM1. Potential effects from implementation of the conservation components would be dispersed 10 11 over a larger area and would generally involve substantially fewer construction and operation 12 effects associated with built facilities. Additionally, overall, the habitat restoration and enhancement 13 components would be expected to result in long-term benefits to aquatic species. Additional 14 discussion related to the individual conservation measures is provided below.

- With regards to fishing opportunities, effects of implementing the conservation components under
  Alternative 6C would be similar to those described for Alternative 1C. CM2–CM21 would be
  expected to improve fishing opportunities in the study area although some effect on fishing
  opportunities could take place during implementation of the conservation measures. Overall,
  implementing the proposed conservation components would be expected to provide beneficial
  effects on aquatic habitat and fish abundance thereby improving fishing opportunities.
- 21 **CEQA Conclusion:** CM2–CM21 in the long-term would be expected to improve fishing opportunities by enhancing fish habitat in the Yolo Bypass; restoring tidal habitat, seasonally inundated 22 23 floodplains, channel margins, and riparian habitat; controlling aquatic vegetation and predators; controlling illegal harvest of covered species; and expanding boat launch facilities. During the 24 25 implementation stage, these measures could result in impacts on fishing opportunities by temporarily or permanently limiting access to fishing sites and disturbing fish habitat. CM2 would 26 increase the floodplain footprint in the Yolo Bypass Wildlife Area, which would result in decreased 27 onshore fishing opportunities. These impacts would be considered less than significant because the 28 29 BDCP would include environmental commitments to consult with CDFW to expand wildlife viewing, 30 angling, and hunting opportunities, as described in Recommendation DP R14 of the Delta Plan(Appendix 3B, Environmental Commitments). CM4, CM13, and CM15 target predator fish species 31 and although these CMs would result in highly localized reductions of predatory species, overall, 32 33 these measures would not result in an appreciable decrease in Delta-wide abundances of predatory 34 game fish (refer to Chapter 11, Fish and Aquatic Resources, Section 11.3.4.13). Construction of facilities could have short-term impacts on the noise or visual setting and could indirectly affect 35 recreational fishing. The potential impact on covered and non-covered sport fish species from 36 construction activities would be considered less than significant because the BDCP would include 37 38 environmental commitments to prevent water quality effects include environmental training; implementation of stormwater pollution prevention plans, erosion and sediment control plans, 39 hazardous materials management plans, and spill prevention, containment, and countermeasure 40 41 plans; disposal of spoils, and dredged material; and a barge operations plan (Appendix 3B, *Environmental Commitments*). In addition, mitigation measures and environmental commitments 42 43 identified to reduce the effects of constructing CM1 would also be used to minimize effects of construction on recreation (i.e., visual conditions, noise, transportation/access) associated with 44 implementation of the other conservation components. Because construction of the conservation 45 measure component facilities would be less intense and of shorter duration than construction of 46

1 CM1 conveyance facilities, the mitigation measures and environmental commitments would reduce 2 the construction-related impacts on recreational fishing associated with the other conservation 3 measures to a less-than-significant level. Further, the individual facilities or conservation elements 4 will undergo additional environmental review and permitting which will include identification of 5 site-specific measures to further protect resources.

6 Environmental commitments that will reduce construction-related impacts on recreation include a 7 noise abatement plan and consultation with CDFW to expand recreational opportunities (Appendix 8 3B, Environmental Commitments; also see additional discussion under Impact REC-2 and Impact 9 REC-3, above). In addition, a number of mitigation measures will address construction-related 10 impacts on recreational fishing by reducing the degree of aesthetic and visual degradation at construction sites (see Chapter 17, Aesthetics and Visual Resources, Section 17.3.3.2, Mitigation 11 Measures AES-1a, AES-1b, AES-1c, AES-1d, AES-1e, AES-1f, AES-1g, AES-4b, and AES-4c; also see 12 additional discussion under Impact REC-2 and Impact REC-3, above). Mitigation measures TRANS-13 1a, TRANS-1b, and TRANS-1c will address traffic and transportation safety and access conditions 14 that could affect public use of recreation areas (see additional discussion under Impact REC-2 and 15 Impact REC-3, above, and Chapter 19, Transportation, Section 19.3.3.13). Mitigation measures NOI-16 17 1a and NOI-1b will address construction-related noise concerns (see additional discussion under 18 Impact REC-2 and Impact REC-3, above and Chapter 23, *Noise*, Section 23.4.3.13). Finally, should 19 construction of conservation measure facilities require pile-driving, mitigation measures to protect fish and aquatic species would be implemented to reduce these impacts (see additional discussion 20 under Impact REC-4, above and Chapter 11, Fish and Aquatic Resources, Section 11.3.4.13). 21

- In the long term, the impact on fishing opportunities would be considered beneficial because the
   conservation measures are intended to enhance aquatic habitat and fish abundance.
- Mitigation Measure AES-1a: Locate New Transmission Lines and Access Routes to
   Minimize the Removal of Trees and Shrubs and Pruning Needed to Accommodate New
   Transmission Lines and Underground Transmission Lines Where Feasible
- Please refer to Mitigation Measure AES-1a in Chapter 17, *Aesthetics and Visual Resources*,
  Alternative 1A, Impact AES-1.

### Mitigation Measure AES-1b: Install Visual Barriers between Construction Work Areas and Sensitive Receptors

Please refer to Mitigation Measure AES-1b in Chapter 17, *Aesthetics and Visual Resources*,
 Alternative 1A, Impact AES-1.

### 33Mitigation Measure AES-1c: Develop and Implement a Spoil/Borrow and Reusable Tunnel34Material Area Management Plan

- Please refer to Mitigation Measure AES-1c in Chapter 17, *Aesthetics and Visual Resources*,
   Alternative 1A, Impact AES-1.
- 37 Mitigation Measure AES-1d: Restore Barge Unloading Facility Sites Once Decommissioned
- Please refer to Mitigation Measure AES-1d in Chapter 17, Aesthetics and Visual Resources,
   Alternative 1A, Impact AES-1.

1	Mitigation Measure AES-1e: Apply Aesthetic Design Treatments to All Structures to the
2	Extent Feasible
3 4	Please refer to Mitigation Measure AES-1e in Chapter 17, <i>Aesthetics and Visual Resources,</i> Alternative 1A, Impact AES-1.
5	Mitigation Measure AES-1f: Locate Concrete Batch Plants and Fuel Stations Away from
6	Sensitive Visual Resources and Receptors and Restore Sites upon Removal of Facilities
7 8	Please refer to Mitigation Measure AES-1f in Chapter 17, <i>Aesthetics and Visual Resources</i> , Alternative 1A, Impact AES-1.
9	Mitigation Measure AES-1g: Implement Best Management Practices to Implement Project
10	Landscaping Plan
11 12	Please refer to Mitigation Measure AES-1g in Chapter 17, <i>Aesthetics and Visual Resources,</i> Alternative 1A, Impact AES-1.
13	Mitigation Measure AES-4b: Minimize Fugitive Light from Portable Sources Used for
14	Construction
15 16	Please refer to Mitigation Measure AES-4b in Chapter 17, <i>Aesthetics and Visual Resources,</i> Alternative 1A, Impact AES-4.
17	Mitigation Measure AES-4c: Install Visual Barriers along Access Routes, Where Necessary,
18	to Prevent Light Spill from Truck Headlights toward Residences
19 20	Please refer to Mitigation Measure AES-4c in Chapter 17, <i>Aesthetics and Visual Resources,</i> Alternative 1A, Impact AES-4.
21	Mitigation Measure TRANS-1a: Implement Site-Specific Construction Traffic Management
22	Plan
23 24	Please refer to Mitigation Measure TRANS-1a in Chapter 19, <i>Transportation</i> , Alternative 1A, Impact TRANS-1.
25	Mitigation Measure TRANS-1b: Limit Hours or Amount of Construction Activity on
26	Congested Roadway Segments
27 28	Please refer to Mitigation Measure TRANS-1b in Chapter 19, <i>Transportation</i> , Alternative 1A, Impact TRANS-1.
29	Mitigation Measure TRANS-1c: Make Good Faith Efforts to Enter into Mitigation
30	Agreements to Enhance Capacity of Congested Roadway Segments
31 32	Please refer to Mitigation Measure TRANS-1c in Chapter 19, <i>Transportation</i> , Alternative 1A, Impact TRANS-1.
33	Mitigation Measure NOI-1a: Employ Noise-Reducing Construction Practices during
34	Construction
35	Please refer to Mitigation Measure NOI-1a in Chapter 23, Noise, Alternative 1A, Impact NOI-1.

1Mitigation Measure NOI-1b: Prior to Construction, Initiate a Complaint/Response2Tracking Program

<sup>3</sup> Please refer to Mitigation Measure NOI-1b in Chapter 23, *Noise*, Alternative 1A, Impact NOI-1.

### Mitigation Measure AQUA-1a: Minimize the Use of Impact Pile Driving to Address Effects of Pile Driving and Other Construction-Related Underwater Noise

Please refer to Mitigation Measure AQUA-1a in Chapter 11, *Fish and Aquatic Resources*,
Alternative 1A, Impact AQUA-1.

### 8 Mitigation Measure AQUA-1b: Use an Attenuation Device to Reduce Effects of Pile Driving 9 and Other Construction-Related Underwater Noise

Please refer to Mitigation Measure AQUA-1b in Chapter 11, *Fish and Aquatic Resources*,
 Alternative 1A, Impact AQUA-1.

### Impact REC-10: Result in Long-Term Reduction in Boating-Related Recreation Opportunities as a Result of Implementing Conservation Measures 2–21

*NEPA Effects:* Effects on boating-related recreation activities stemming from implementation of the
 conservation components under Alternative 6C would be similar to those described for Alternative
 1C. Implementing the conservation measures could result in an adverse effect on recreation by
 limiting boating by reducing the extent of navigable waterways available to boaters. Once
 implemented, the conservation measures could provide beneficial effects to recreation by expanding
 the extent of navigable waterways available to boaters, improving and expanding boat launch
 facilities, and removing nonnative vegetation that restricts or obstructs navigation.

- Under CM18, construction of a genetic refuge and research facility at the former Army Reserve near 21 22 the Delta Marina Yacht Harbor could result in construction-related effects on boaters at this site. The 23 BDCP proponents would implement environmental commitments to include a noise abatement plan (Appendix 3B, Environmental Commitments; also see additional discussion under Impact REC-2 and 24 Impact REC-3, above) to lessen these impacts. In addition, a number of mitigation measures are 25 available to address construction-related effects on recreational boating by reducing the degree of 26 aesthetic and visual degradation at the construction site (see Chapter 17, Aesthetics and Visual 27 28 Resources, Section 17.3.3.2, Mitigation Measures AES-1a, AES-1b, AES-1c, AES-1d, AES-1e, AES-1f, 29 AES-1g, AES-4b, and AES-4c; also see additional discussion under Impact REC-2 and Impact REC-3, 30 above). Mitigation measures TRANS-1a, TRANS-1b, and TRANS-1c are available to address traffic and transportation safety and access conditions of the marina (see additional discussion under 31 Impact REC-2 and Impact REC-3, above, and Chapter 19, Transportation, Section 19.3.3.13). 32 Mitigation measures NOI-1a and NOI-1b are available to address construction-related noise 33 concerns (see additional discussion under Impact REC-2 and Impact REC-3, above and Chapter 23, 34
- 35 *Noise*, Section 23.4.3.13).

36 **CEQA Conclusion:** Channel modification and other activities associated with implementation of 37 some habitat restoration and enhancement measures and other conservation measures would limit 38 some opportunities for boating and boating-related recreation by reducing the extent of navigable 39 water available to boaters. Temporary effects would also stem from construction, which may limit 40 boat access, speeds, or create excess noise, odors, or unattractive visual scenes during periods of 41 implementation. However, BDCP conservation measures would also lead to an enhanced boating experience by expanding the extent of navigable waterways available to boaters, improving and
 expanding boat launch facilities, and removing nonnative vegetation that restricts or obstructs
 navigation. Because these measures would not be anticipated to result in a substantial long-term
 disruption of boating activities, this impact is considered less than significant for the conservation

5 measures, with the exception of CM18, discussed further below.

Under CM18, construction of a genetic refuge and research facility at the former Army Reserve near 6 7 the Delta Marina Yacht Harbor could result in construction-related impacts on boaters at this site. 8 The BDCP proponents would implement environmental commitments to include a noise abatement 9 plan (Appendix 3B, Environmental Commitments; also see additional discussion under Impact REC-2 and Impact REC-3, above) to lessen these impacts. In addition, a number of mitigation measures 10 address construction-related impacts on recreational boating by reducing the degree of aesthetic 11 and visual degradation at the construction site (see Chapter 17, Aesthetics and Visual Resources, 12 Section 17.3.3.2, Mitigation Measures AES-1a, AES-1b, AES-1c, AES-1d, AES-1e, AES-1f, AES-1g, AES-13 4b, and AES-4c; also see additional discussion under Impact REC-2 and Impact REC-3, above). 14 Mitigation measures TRANS-1a, TRANS-1b, and TRANS-1c will address traffic and transportation 15 safety and access conditions of the marina (see additional discussion under Impact REC-2 and 16 17 Impact REC-3, above, and Chapter 19, Transportation, Section 19.3.3.13). Mitigation measures NOI-1a and NOI-1b will address construction-related noise concerns (see additional discussion under 18 19 Impact REC-2 and Impact REC-3, above and Chapter 23, Noise, Section 23.4.3.13). Implementation of these measures, as determined applicable to construction of this facility under future site-specific 20 environmental review, would reduce impacts on recreational boating to less than significant. No 21 22 additional mitigation would be required.

- Mitigation Measure AES-1a: Locate New Transmission Lines and Access Routes to
   Minimize the Removal of Trees and Shrubs and Pruning Needed to Accommodate New
   Transmission Lines and Underground Transmission Lines Where Feasible
- Please refer to Mitigation Measure AES-1a in Chapter 17, *Aesthetics and Visual Resources*,
  Alternative 1A, Impact AES-1.
- Mitigation Measure AES-1b: Install Visual Barriers between Construction Work Areas and
   Sensitive Receptors
- Please refer to Mitigation Measure AES-1b in Chapter 17, *Aesthetics and Visual Resources*,
   Alternative 1A, Impact AES-1.

### 32Mitigation Measure AES-1c: Develop and Implement a Spoil/Borrow and Reusable Tunnel33Material Area Management Plan

- Please refer to Mitigation Measure AES-1c in Chapter 17, *Aesthetics and Visual Resources*,
   Alternative 1A, Impact AES-1.
- 36 Mitigation Measure AES-1d: Restore Barge Unloading Facility Sites Once Decommissioned
- Please refer to Mitigation Measure AES-1d in Chapter 17, *Aesthetics and Visual Resources*,
  Alternative 1A, Impact AES-1.

1	Mitigation Measure AES-1e: Apply Aesthetic Design Treatments to All Structures to the
2	Extent Feasible
3 4	Please refer to Mitigation Measure AES-1e in Chapter 17, <i>Aesthetics and Visual Resources,</i> Alternative 1A, Impact AES-1.
5	Mitigation Measure AES-1f: Locate Concrete Batch Plants and Fuel Stations Away from
6	Sensitive Visual Resources and Receptors and Restore Sites upon Removal of Facilities
7 8	Please refer to Mitigation Measure AES-1f in Chapter 17, <i>Aesthetics and Visual Resources,</i> Alternative 1A, Impact AES-1.
9	Mitigation Measure AES-1g: Implement Best Management Practices to Implement Project
10	Landscaping Plan
11 12	Please refer to Mitigation Measure AES-1g in Chapter 17, <i>Aesthetics and Visual Resources,</i> Alternative 1A, Impact AES-1.
13	Mitigation Measure AES-4b: Minimize Fugitive Light from Portable Sources Used for
14	Construction
15 16	Please refer to Mitigation Measure AES-4b in Chapter 17, <i>Aesthetics and Visual Resources,</i> Alternative 1A, Impact AES-4.
17	Mitigation Measure AES-4c: Install Visual Barriers along Access Routes, Where Necessary,
18	to Prevent Light Spill from Truck Headlights toward Residences
19 20	Please refer to Mitigation Measure AES-4c in Chapter 17, <i>Aesthetics and Visual Resources,</i> Alternative 1A, Impact AES-4.
21	Mitigation Measure TRANS-1a: Implement Site-Specific Construction Traffic Management
22	Plan
23 24	Please refer to Mitigation Measure TRANS-1a in Chapter 19, <i>Transportation</i> , Alternative 1A, Impact TRANS-1.
25	Mitigation Measure TRANS-1b: Limit Hours or Amount of Construction Activity on
26	Congested Roadway Segments
27 28	Please refer to Mitigation Measure TRANS-1b in Chapter 19, <i>Transportation</i> , Alternative 1A, Impact TRANS-1.
29	Mitigation Measure TRANS-1c: Make Good Faith Efforts to Enter into Mitigation
30	Agreements to Enhance Capacity of Congested Roadway Segments
31 32	Please refer to Mitigation Measure TRANS-1c in Chapter 19, <i>Transportation</i> , Alternative 1A, Impact TRANS-1.
33	Mitigation Measure NOI-1a: Employ Noise-Reducing Construction Practices during
34	Construction
35	Please refer to Mitigation Measure NOI-1a in Chapter 23, Noise, Alternative 1A, Impact NOI-1.

### 1Mitigation Measure NOI-1b: Prior to Construction, Initiate a Complaint/Response2Tracking Program

<sup>3</sup> Please refer to Mitigation Measure NOI-1b in Chapter 23, *Noise*, Alternative 1A, Impact NOI-1.

### Impact REC-11: Result in Long-Term Reduction in Upland Recreational Opportunities as a Result of Implementing Conservation Measures 2–21

**NEPA Effects:** Implementing the conservation components under Alternative 6C would have similar 6 7 impacts on upland recreation activities as those described for Alternative 1C, Impact REC-11. Implementing the conservation measures could result in an adverse effect on recreation 8 9 opportunities by reducing the extent of upland recreation sites and activities. Once implemented, 10 the conservation measures could adversely affect recreation by reducing the extent of upland areas suitable for hiking, nature photography, or other similar activity. However, environmental 11 commitments would reduce these effects, and implementation of the measures would also restore 12 or enhance new potential sites for upland recreation thereby improving the quality recreational 13 14 opportunities. CM17-CM21 involve enforcement, management, or other individual, localized project 15 components that would not affect upland recreation opportunities. CM17 is an enforcement funding 16 mechanism and would not result in a physical change to upland areas; construction under CM18, 17 CM19 or CM21 would not affect existing upland recreation areas; and CM20 is an enforcement 18 action primarily located at boat launches and would not affect upland recreation areas and related opportunities. These measures are not discussed further in this analysis. 19

**CEOA Conclusion:** Site preparation and earthwork activities associated with a number of 20 conservation measures would temporarily limit opportunities for upland recreational activities 21 22 where they occur in or near existing recreational areas. Noise, odors, and visual effects of 23 construction activities would also temporarily compromise the quality of upland recreation in and 24 around these areas. Additionally, it is possible that current areas of upland recreation would be converted to wetland or other landforms poorly suited to hiking, nature photography, or other 25 26 activities. These impacts on upland recreational opportunities would be considered less than 27 significant because the BDCP would include environmental commitments that would require BDCP proponents to consult with CDFW to expand wildlife viewing, angling, and hunting opportunities, as 28 29 described in Recommendation DP R14 of the Delta Plan (Appendix 3B, Environmental 30 *Commitments*). Near-term implementation would also restore or enhance new potential sites for 31 upland recreation and the measure would improve the quality of existing recreational opportunities adjacent to areas modified by the conservation measures. These measures would not be anticipated 32 33 to result in a substantial long-term disruption of upland recreational activities; thus, this impact is considered less than significant. 34

## Impact REC-12: Compatibility of the Proposed Water Conveyance Facilities and Other Conservation Measures with Federal, State, or Local Plans, Policies, or Regulations Addressing Recreation Resources

- NEPA Effects: Constructing conveyance facilities (CM1) and implementing CM2–CM21 under
   Alternative 6C would generally have the same potential for incompatibilities with one or more plans
   and policies related to protecting recreation resources in the study area as described for Alternative
   1C, Impact AES-12. As described under Alternative 1C, there would be potential for the alternative
   to be incompatible with plans and policies related to protecting and promoting recreation
- 43 opportunities in the study area (i.e., The Johnston-Baker-Andal-Boatwright Delta Protection Act of

1 1992, Delta Protection Commission Land Use and Resource Management Plan for the Primary Zone of

- 2 the Delta, Delta Plan, Brannan Island and Franks Tract State Recreation Areas General Plan). In
- addition, with the exception of San Joaquin County, the alternative may be incompatible with county
- 4 general plan policies that protect recreation resources in the study area.
- 5 **CEQA Conclusion**: The incompatibilities identified in the analysis indicate the potential for a
- 6 physical consequence to the environment. The physical effects are discussed in impacts REC-1
- 7 through REC-11, above and no additional CEQA conclusion is required related to the compatibility of
- 8 the alternative with relevant plans and polices.

# 9 15.3.3.14 Alternative 7—Dual Conveyance with Pipeline/Tunnel, Intakes 2, 10 3, and 5, and Enhanced Aquatic Conservation (9,000 cfs; 11 Operational Scenario E)

- For the purposes of assessment of effects on recreation, Alternative 7 is the same as Alternative 1A, with the following exceptions.
- Alternative 7 has three proposed intakes, rather than five—Intakes 2, 3, and 5.
- Alternative 7 has a different operational scenario (scenario E).
- The restoration measures for Alternative 7 include an additional 20 miles of channel margin
   restoration and an additional 10,000 acres of seasonally inundated floodplain.

Table 15-11 under Alternative 1A lists the recreation sites and areas that may be affected by
 Alternative 7, except that sites or areas affected by Intakes 1 or 4 would not be affected under this
 alternative (Mapbook Figure 15-1). Specific effects on recreation areas or sites are discussed under
 Alternative 1A.

## Impact REC-1: Permanent Displacement of Existing Well-Established Public Use or Private Commercial Recreation Facility Available for Public Access as a Result of the Location of Proposed Water Conveyance Facilities

**NEPA Effects:** Alternative 7 would have similar effects on the displacement of existing recreational 25 26 facilities as those described under Alternative 1A; however, only three intake locations (Intakes 2, 3, and 5) would be constructed under Alternative 7. The proposed location of the intake facilities, 27 28 tunnels, and associated water conveyance facilities would not lie within the designated boundaries 29 of an existing public use recreation site, including parks, marinas, or other designated areas. 30 Therefore, there would be no adverse effects. Effects on recreation related to construction of the 31 water conveyance facilities are discussed below in Impact REC-2. Also see Chapter 17, Aesthetics and 32 Visual Resources, Section 17.3.3.14, and Chapter 23, Noise, Section 23.4.3.14, for additional discussion of these topics. 33

*CEQA Conclusion*: The alternative would not locate alternative facilities that would result in the
 permanent displacement of any well-established public use or private commercial recreation facility
 available for public access. Therefore, impacts are considered less than significant. No mitigation is
 required.

### Impact REC-2: Result in Long-Term Reduction of Recreation Opportunities and Experiences as a Result of Constructing the Proposed Water Conveyance Facilities

**NEPA Effects:** Effects related to temporary disruption of well-established recreational opportunities or experiences under Alternative 7 would be the same as described for Alternative 4. Construction of Alternative 7 facilities would result in temporary short-term and long-term effects related to disruption of well-established recreational opportunities and experiences at recreation sites or

- 7 areas in the study area. Indirect effects on recreation experiences may occur as a result of impaired
- 8 access, construction noise, or negative visual effects associated with construction.

#### 9 Other Recreation Opportunities

#### 10 On-Water Recreation

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Cliff's Marina is upstream of Intake 1 construction area and Clarksburg Marina falls between the 11 construction impact area for Intake 1 and 2. Similarly, Lazy M Marina and Rivers End Marina & Boat 12 13 Storage sites are not within the construction impact area for the Byron Tract Forebay and related facilities near Clifton Court Forebay. Although these facilities and other marinas or fishing sites fall 14 outside of the impact area for noise, the overall recreation experience upstream or downstream of 15 16 these sites may fall within the noise impact area and could experience diminished recreation 17 opportunities because of the elevated noise levels as well as visual setting disruptions over the 18 course of intake installation. Overall, construction activities associated with the proposed water conveyance facilities would range from 1 year to up to 5 years depending on the site. Work would 19 primarily occur Monday through Friday for up to 24 hours per day. In-river construction would be 20 further limited primarily to June 1 through October 31 each year. Although dewatering would take 21 22 place 7 days a week for 24 hours per day, it would not result in adverse noise effects. Weekday 23 construction would reduce the amount of fish and other wildlife in recreation areas in the vicinity of the intakes, resulting in decreased recreation opportunities related to wildlife and fish, causing 24 recreationists to experience a changed recreation setting. 25

#### 26 Campgrounds

Nighttime construction activities would require the use of bright lights that would negatively affect nighttime views of and from the work area. This would affect any overnight camping at the

- recreation sites and areas discussed above, although day use areas that close at sunset would not be
- adversely affected. Mitigation Measures AES-4a, AES-4b, and AES-4c would be available to reduce
- the effects of nighttime construction lighting. As discussed in Chapter 23, *Noise*, Section 23.4.3.14,
- 32 another nighttime effect on recreation would be construction noise levels that could adversely affect
- camping or other nighttime recreation uses within up to 2,800 feet of construction areas. Nighttime
- 34 construction could be infrequent and intermittent, but would adversely affect camping sites.
- 35 Nighttime construction would not occur on weekends or holidays. Mitigation Measures NOI-1a and
- 36 NOI-1b would be available to address these effects.

#### 37 Summary

38 Overall, construction may occur year-round and last from 1 to 5 years at individual construction

- 39 sites near recreation sites or areas and in-river construction would be primarily limited to June 1
- 40 through October 31 each year. Also see Chapter 12, *Terrestrial Biological Resources*, Section
- 41 12.3.3.14, Chapter 17, *Aesthetics and Visual Resources*, Section 17.3.3.14, Chapter 19, *Transportation*,
- 42 Section 19.3.3.14, and Chapter 23, *Noise*, Section 23.4.3.14 for additional detail related to

waterfowl/wildlife, aesthetics/visual resources, transportation, and noise, respectively. Please refer
 to Alternative 1A, Impact REC-2 for detailed discussions of the potential effects at specific recreation
 sites or areas within the construction impact area.

4 As discussed in Chapter 12, Terrestrial Biological Resources, Section 12.3.3.2, construction could 5 have an adverse effect on waterfowl if they were present in or adjacent to work areas and could 6 result in destruction of nests or disturbance of nesting and foraging behaviors. These effects could 7 indirectly affect recreational wildlife viewing and hunting in the study area; however, mitigation 8 measures, environmental commitments, and conservation measures would provide several benefits 9 to waterfowl habitat, which would result in increased recreational opportunities. Mitigation Measure BIO-75, Conduct preconstruction nesting bird surveys and avoid disturbance of nesting birds, 10 would be available to address these effects. In addition, in areas near greater sandhill crane habitat, 11 12 construction-related disturbances (noise and visual), installation of transmission lines, or habitat 13 degradation associated with accidental spills, runoff and sedimentation, and dust could have adverse effects on sandhill cranes and related recreational viewing opportunities. These effects on 14 sandhill crane would be minimized with BDCP AMM20 (Greater Sandhill Crane) and BDCP AMM31 15 (Noise Abatement). These measures, designed to avoid and minimize effects on greater sandhill 16 17 crane, would be implemented by the BDCP proponents where determined necessary for all covered activities throughout the permit term. These and other BDCP AMMs are detailed in BDCP Appendix 18 19 3.C, Avoidance and Minimization Measures. Also, as discussed in Appendix 3B, Environmental *Commitments*, DWR would implement an environmental commitment that would dispose of and 20 reuse spoils, reusable tunnel material, and dredged material. Materials could be reused for purposes 21 22 such as flood protection, habitat restoration, subsidence reversal. In addition, over the longer term 23 of the action alternatives, implementation of CM3 and CM11 will result in protection and 24 enhancement of 8,100 acres of managed wetlands (see BDCP Chapter 3, Section 3.4, Conservation 25 Measures, Goal MWNC1, Objective MWNC1.1) that will provide suitable habitat conditions for covered species and native biodiversity, including benefiting migratory waterfowl. CM3 will also 26 27 protect cultivated lands, which will benefit sandhill crane and other species. Implementation of CM11 will provide beneficial effects on recreation opportunities by allowing recreation to occur on 28 29 approximately 61,000 acres of lands in the BDCP reserve system, consisting of grassland, vernal pool complex, riparian, managed wetland, and aquatic natural community types (see BDCP Chapter 30 4, Section 4.2.3.9.2 *Recreation*). The reserve system would comprise more than 170 miles of trail (25 31 of which would be new), 4 picnic areas, 15 new trailhead facilities and one updated boating facility, 32 as well as a new boat launch facility within the footprint of the North Delta diversion facilities. 33 Permitted activities will include hiking, wildlife viewing, docent-led wildlife and botanical tours, 34 35 bicycling, equestrian use, hunting, fishing, and boating.

36 Chapter 17, Aesthetics and Visual Resources, Section 17.3.3.14, identifies a number of mitigation 37 measures that would be available to address construction-related visual effects on sensitive 38 receptors from vegetation removal for transmission lines and access routes (AES-1a), provision of 39 visual barriers between construction work areas and sensitive receptors (AES-1b), and locating concrete batch plants and fuel stations away from sensitive resources and receptors (AES-1f). In 40 41 addition, the chapter identifies measures to address longer term visual effects associated with changes to the landscape/visual setting from construction and the presence of new water 42 43 conveyance features. These include developing and implementing a spoil/borrow and RTM area management plan (AES-1c), restoring barge loading facility sites once they are decommissioned 44 (AES-1d), applying aesthetic design treatments to all structures to the extent feasible (AES-1e), 45 restoring concrete batch plants and fuel stations upon removal of facilities (AES-1f), and 46

implementing best management practices to implement a project landscaping plan (AES-1g). DWR
 would also make a commitment to enhance the visual character of the area by creating new wildlife
 viewing sites and enhancing interest in the construction site by constructing viewing areas and
 displaying information about the project, which may attract people who may use the recreation
 facilities to the construction site as part of the visit.

To further compensate for the loss of access as a result of constructing the river intakes, the BDCP 6 7 proponents will work with the California Department of Parks and Recreation to help insure the 8 elements of CM1 would not conflict with the elements proposed in DPR's Recreation Proposal for 9 the Sacramento-San Joaquin Delta and Suisun Marsh (California Department of Parks and Recreation 2011d) that would enhance bicycle and foot access to the Delta. This would include the 10 11 helping to fund or construct elements of the American Discovery Trail and the potential conversion 12 of the abandoned Southern Pacific Railroad rail line that formerly connected Sacramento to Walnut 13 Grove. The BDCP project proponents will ensure that the constructed elements of CM1 would not result in physical barriers to implementing the Delta recreation access elements outlined in the DPR 14 proposal. The BDCP project proponents will also work with DPR to determine if some of the 15 constructed elements of CM1 could incorporate elements of the DPR's proposal. 16

As described in Chapter 19, Transportation, Section 19.3.3.2, Mitigation Measure TRANS-1a would 17 18 involve preparation of site-specific construction traffic management plans that would address potential public access routes and provide construction information notification to local residents 19 and recreation areas/businesses. Additionally, DWR would provide and publicize alternative modes 20 21 of access to affected recreation areas as an environmental commitment. Where construction 22 impedes access around or near existing recreation areas (e.g., Clifton Court forebay), the project 23 proponents would provide clear pedestrian, bicycle, and vehicular routes around or across 24 construction sites. These would be designed to be safe, pleasant and would integrate with 25 opportunities to view the construction site as an additional area of interest. These physical facilities 26 would be combined with public information, including sidewalk wayfinding information that would clearly indicate present and future opportunities for access. Mitigation Measure TRANS-1b would 27 28 limit construction hours or activities and prohibit construction vehicle trips on congested roadway 29 segments and Mitigation Measure TRANS-1c would implement measures to enhance capacity of 30 congested roadway segments.

Chapter 23, *Noise*, Section 23.4.3.14, discusses that construction noise effects could be addressed through mitigation measures that call for use of noise-reducing construction practices (NOI-1a) and implementation of a complaint/response tracking program (NOI-1b), and an environmental commitment requiring a noise abatement plan (Appendix 3B, *Environmental Commitments*). In addition, specific noise-generating activities near recreation areas would be scheduled to the extent possible so as to avoid effects on passive recreation activities such as walking, picnicking, and viewing the aesthetic amenities of the area.

In addition to these mitigation measures and environmental commitments, Mitigation Measure REC-2 would ensure continued access to existing recreation experiences. The Delta offers many alternative recreational opportunities for water-based, water-enhanced, and land-based recreation, all of which would continue to be available for recreationists. However, due to the length of time that construction would occur and the dispersed effects across the Delta, the direct and indirect effects related to temporary disruption of existing recreational activities at facilities within the impact area would be adverse.

**CEOA Conclusion:** Construction of Alternative 7 intakes and related water conveyance facilities 1 2 would result in temporary short-term (i.e., lasting 2 years or less) and long-term (i.e., lasting over 2 3 years) impacts on well-established recreational opportunities and experiences in the study area 4 because of access, noise, and visual setting disruptions that could result in loss of public use. These 5 impacts would be temporary, but may occur year-round. Mitigation measures, environmental commitments, and AMMs would reduce these construction-related impacts by implementing 6 measures to protect or compensate for effects on wildlife habitat and species; minimize the extent of 7 changes to the visual setting, including nighttime light sources; manage construction-related traffic; 8 and implement noise reduction and complaint tracking measures. However, the level of impact 9 would not be reduced to less than significant because even though mitigation measures and 10 environmental commitments would reduce impacts on wildlife, visual setting, transportation, and 11 noise conditions that could detract from the recreation experience, due to the dispersed effects on 12 13 the recreation experience across the Delta, it is not certain the mitigation would reduce the level of 14 these impacts to less than significant in all instances such that there would be no reduction of 15 recreational opportunities or experiences over the entire study area. Therefore, these impacts are considered significant and unavoidable. However, the impacts related to construction of the intakes 16 17 would be less than significant. Mitigation Measure REC-2: Provide Alternative Bank Fishing Access Sites 18

- Please refer to Mitigation Measure REC-2 under Impact REC-2 in the discussion of Alternative1A.
- Mitigation Measure BIO-75: Conduct Preconstruction Nesting Bird Surveys and Avoid
   Disturbance of Nesting Birds
- Please refer to Mitigation Measure BIO-75 in Chapter 12, *Terrestrial Biological Resources*,
  Alternative 1A, Impact BIO-75.
- Mitigation Measure AES-1a: Locate New Transmission Lines and Access Routes to
   Minimize the Removal of Trees and Shrubs and Pruning Needed to Accommodate New
   Transmission Lines and Underground Transmission Lines Where Feasible
- Please refer to Mitigation Measure AES-1a in Chapter 17, *Aesthetics and Visual Resources*,
  Alternative 1A, Impact AES-1.

### 30Mitigation Measure AES-1b: Install Visual Barriers between Construction Work Areas and31Sensitive Receptors

Please refer to Mitigation Measure AES-1b in Chapter 17, *Aesthetics and Visual Resources*,
 Alternative 1A, Impact AES-1.

### 34Mitigation Measure AES-1c: Develop and Implement a Spoil/Borrow and Reusable Tunnel35Material Area Management Plan

Please refer to Mitigation Measure AES-1c in Chapter 17, Aesthetics and Visual Resources,
 Alternative 1A, Impact AES-1.

1	Mitigation Measure AES-1d: Restore Barge Unloading Facility Sites Once Decommissioned
2 3	Please refer to Mitigation Measure AES-1d in Chapter 17, <i>Aesthetics and Visual Resources,</i> Alternative 1A, Impact AES-1.
4 5	Mitigation Measure AES-1e: Apply Aesthetic Design Treatments to All Structures to the Extent Feasible
6 7	Please refer to Mitigation Measure AES-1e in Chapter 17, <i>Aesthetics and Visual Resources,</i> Alternative 1A, Impact AES-1.
8 9	Mitigation Measure AES-1f: Locate Concrete Batch Plants and Fuel Stations Away from Sensitive Visual Resources and Receptors and Restore Sites upon Removal of Facilities
10 11	Please refer to Mitigation Measure AES-1f in Chapter 17, <i>Aesthetics and Visual Resources</i> , Alternative 1A, Impact AES-1.
12 13	Mitigation Measure AES-1g: Implement Best Management Practices to Implement Project Landscaping Plan
14 15	Please refer to Mitigation Measure AES-1g in Chapter 17, <i>Aesthetics and Visual Resources,</i> Alternative 1A, Impact AES-1.
16 17	Mitigation Measure AES-4a: Limit Construction to Daylight Hours within 0.25 Mile of Residents
18 19	Please refer to Mitigation Measure AES-4a in Chapter 17, <i>Aesthetics and Visual Resources,</i> Alternative 1A, Impact AES-4.
20 21	Mitigation Measure AES-4b: Minimize Fugitive Light from Portable Sources Used for Construction
22 23	Please refer to Mitigation Measure AES-4b in Chapter 17, <i>Aesthetics and Visual Resources,</i> Alternative 1A, Impact AES-4.
24 25	Mitigation Measure AES-4c: Install Visual Barriers along Access Routes, Where Necessary, to Prevent Light Spill from Truck Headlights toward Residences
26 27	Please refer to Mitigation Measure AES-4c in Chapter 17, <i>Aesthetics and Visual Resources,</i> Alternative 1A, Impact AES-4.
28 29	Mitigation Measure TRANS-1a: Implement Site-Specific Construction Traffic Management Plan
30 31	Please refer to Mitigation Measure TRANS-1a in Chapter 19, <i>Transportation</i> , Alternative 1A, Impact TRANS-1.
32 33	Mitigation Measure TRANS-1b: Limit Hours or Amount of Construction Activity on Congested Roadway Segments
34 35	Please refer to Mitigation Measure TRANS-1b in Chapter 19, <i>Transportation</i> , Alternative 1A, Impact TRANS-1.

Mitigation Measure TRANS-1c: Make Good Faith Efforts to Enter into Mitigation Agreements to Enhance Capacity of Congested Roadway Segments
Please refer to Mitigation Measure TRANS-1c in Chapter 19, *Transportation*, Alternative 1A, Impact TRANS-1.
Mitigation Measure NOI-1a: Employ Noise-Reducing Construction Practices during Construction
Please refer to Mitigation Measure NOI-1a in Chapter 23, *Noise*, Alternative 1A, Impact NOI-1.
Mitigation Measure NOI-1b: Prior to Construction Initiate a Complaint /Response

### 8 Mitigation Measure NOI-1b: Prior to Construction, Initiate a Complaint/Response 9 Tracking Program

10 Please refer to Mitigation Measure NOI-1b in Chapter 23, *Noise*, Alternative 1A, Impact NOI-1.

### 11Impact REC-3: Result in Long-Term Reduction of Recreational Navigation Opportunities as a12Result of Constructing the Proposed Water Conveyance Facilities

13 **NEPA Effects:** Effects related to temporary conflicts with recreational opportunities or experiences under this alternative would be the same as those described for Alternative 4. Direct effects on boat 14 15 passage and navigation on the Sacramento River would result from construction of the intakes. Effects could include reduced access and delays to boat passage and navigation related to the 16 narrower available river width and temporary speed zones. However, boat passage volume along 17 the corridor of the Sacramento River where intakes are proposed is low. Water-based recreational 18 19 activities such as waterskiing, wakeboarding, tubing, or fishing are also low. In addition, there is sufficient width in the channel to allow boat passage, with minor delays related to construction 20 speed zones. These effects on boat passage and navigation would be reduced with the 21 22 implementation of Mitigation Measure TRANS-1a that involves the BDCP proponents developing 23 and implementing site-specific construction traffic management plans, including waterway navigation elements. Nonetheless, these effects would be long-term, lasting approximately 5 years 24 25 and would be considered adverse because of the reduced recreation opportunity and experiences 26 expected to exist near construction activity.

Construction of temporary barge unloading facilities would result in adverse effects on boat passage 27 28 and navigation on the Sacramento River and other waterways in the study area, including the 29 creation of obstructions to boat passage and associated boat traffic delays and temporary partial 30 channel closures that could impede boat movement and eliminate recreational opportunities. In waterways where waterskiing, wakeboarding, and tubing occur, recreation opportunities in the 31 vicinity of the barge unloading facilities would be eliminated during construction. Mitigation 32 Measure TRANS-1a would be available to reduce effects to marine navigation by development and 33 34 implementation of site-specific construction traffic management plans, including specific measures 35 related to management of barges and stipulations to notify the commercial and leisure boating communities of proposed barge operations in the waterways. Additionally, BDCP proponents would 36 37 contribute funds for the construction of new recreation opportunities as well as for the protection of existing recreation opportunities as outlined in Recommendation DP R11 of the Delta Plan. BDCP 38 proponents would also assist in funding the expansion of state recreation areas in the Delta as 39 described in Recommendation DP R13 of the Delta Plan. Potential uses of these funds could be for 40 the reopening of Brannan Island State Recreation Area, completion of Delta Meadows-Locke 41 Boarding House and potential addition of new State parks at Barker Slough, Elkhorn Basin, the 42

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Wright-Elmwood Tract, and south Delta. The funds will be transferred prior to, or concurrent with, 1 2 commencement of construction of the BDCP. This commitment serves to compensate for the loss of recreational opportunities within the project area by providing a recreational opportunity 3 4 downstream/upstream in the same area for the same regional recreational users. These 5 commitments are further described in Appendix 3B, Environmental Commitments.

Invasive aquatic vegetation can limit access to boats and reduce swimming areas. CM13 (Invasive 6 7 Aquatic Vegetation Control) provides for the control of egeria, water hyacinth, and other IAV 8 throughout the Plan Area. However, the BDCP proponents would also commit to partner with 9 existing programs operating in the Delta (including DBW, U.S. Department of Agriculture-Agriculture Research Service, University of California Cooperative Extension Weed Research and 10 Information Center, California Department of Food and Agriculture, local Weed Management Areas, 11 Resource Conservation Districts, and the California Invasive Plant Council) to perform risk 12 13 assessment and subsequent prioritization of treatment areas to strategically and effectively reduce expansion of the multiple species of IAV in the Delta. This risk assessment would dictate where 14 initial control efforts would occur to maximize the effectiveness of the conservation measure. The 15 funds will be transferred prior to, or concurrent with, commencement of construction of the BDCP. 16 17 Enhanced ability to control these invasive vegetation would lead to increased recreation opportunities which would compensate for the loss of recreational opportunities within the project 18 19 area by providing a recreational opportunity downstream/upstream in the same area for the same regional recreational users. This commitment is described in Appendix 3B, Environmental 20 Commitments. 21

22 CM13 (Invasive Aquatic Vegetation Control) and the environmental commitments would create and 23 rehabilitate alternative recreation opportunities for those eliminated during construction. BDCP 24 proponents would also ensure through various outreach methods that recreationists were aware of 25 nearby recreation opportunities for similar water sports (e.g., Victoria Canal, Empire Cut or Bishop 26 Cut). Nonetheless, these effects would last up to 5 years (long-term) and would be considered adverse because of the reduced recreation opportunity and experiences expected to exist near 27 28 construction activity.

- 29 **CEQA** Conclusion: Impacts on boat passage and navigation in the study area would result from the 30 construction of the intakes and temporary barge unloading facilities. Impacts would last approximately 5 years and include obstruction and delays to boat passage and navigation as a result 31 of channel obstructions in addition to compliance with temporary speed zones. Temporary channel 32 33 closures could impede boat movement and eliminate recreational opportunities. In waterways where waterskiing, wakeboarding, and tubing occur, recreation opportunities would be eliminated 34 during construction. Mitigation Measure TRANS-1a would reduce impacts on marine navigation by 35 development and implementation of site-specific construction traffic management plans, including 36 specific measures related to management of barges and stipulations to notify the commercial and 37 38 leisure boating communities of proposed barge operations in the waterways. While the 39 environmental commitments would reduce impacts on water-based recreation (water-skiing, wakeboarding, tubing) in these areas by creating alternative recreation opportunities for those 40 eliminated during construction, these impacts would be long-term and considered significant and 41
- unavoidable. 42

### 1Mitigation Measure TRANS-1a: Implement Site-Specific Construction Traffic Management2Plan

Please refer to Mitigation Measure TRANS-1a in Chapter 19, *Transportation*, Alternative 1A,
 Impact TRANS-1.

### Impact REC-4: Result in Long-Term Reduction of Recreational Fishing Opportunities as a Result of Constructing the Proposed Water Conveyance Facilities

*NEPA Effects:* Effects on recreational fishing under Alternative 7 would be the same as those
 described under Alternative 4, Impact REC-4.

9 As discussed in Chapter 11, Fish and Aquatic Resources, Section 11.3.4.14, Sacramento River and 10 Delta region fish populations would not be affected by changes to localized water quality conditions, underwater noise, fish stranding or other physical disturbances, or reduced habitat areas such that 11 12 recreational fishing opportunities would be substantially reduced during construction. BDCP 13 environmental commitments to prevent water quality effects include environmental training; implementation of stormwater pollution prevention plans, erosion and sediment control plans, 14 hazardous materials management plans, and spill prevention, containment, and countermeasure 15 16 plans; disposal of spoils, RTM, and dredged material; and a barge operations plan (Appendix 3B, 17 *Environmental Commitments*). RTM would be removed from RTM storage areas (which represent a 18 substantial portion of the permanent impact areas) and reused, as appropriate, as bulking material 19 for levee maintenance, as fill material for habitat restoration projects, or other beneficial means of 20 reuse identified for the material. Mitigation Measures AOUA-1a and AOUA-1b would be available to avoid and minimize adverse effects on sport fish populations from impact pile driving. However, 21 22 construction conditions would introduce noise and visual disturbances that would affect the 23 recreation experience for anglers. Although fish populations likely would not be affected to the degree that fishing opportunities would be substantially reduced, construction conditions would 24 introduce noise and visual disturbances that would affect the recreation experience for anglers. 25

26 While construction noise would be temporary, and primarily be limited to Monday through Friday, it 27 would be ongoing for up to 24 hours per day and for up to 5 years near individual work sites. Visual 28 setting disruptions could distract from the recreation experience including on weekends. However, 29 Mitigation Measures NOI-1a and NOI-1b would address construction noise effects. Additionally, specific noise-generating activities near recreation areas would be scheduled to the extent possible 30 31 so as to avoid effects on passive recreation activities on-shore fishing. Mitigation measures would also be available to address construction-related visual effects on sensitive receptors from 32 vegetation removal for transmission lines and access routes (AES-1a), provision of visual barriers 33 34 between construction work areas and sensitive receptors (AES-1b), and locating concrete batch 35 plants and fuel stations away from sensitive resources and receptors (AES-1f). In addition, the chapter identifies measures to address longer term visual effects associated with changes to the 36 37 landscape/visual setting from construction and the presence of new water conveyance features. These include developing and implementing a spoil/borrow and RTM area management plan (AES-38 39 1c), restoring barge loading facility sites once they are decommissioned (AES-1d), applying aesthetic design treatments to all structures to the extent feasible (AES-1e), restoring concrete batch plants 40 41 and fuel stations upon removal of facilities (AES-1f), and implementing best management practices to implement a project landscaping plan (AES-1g). Overall, construction of the proposed water 42 43 conveyance facilities would not degrade the fishing experience for boat and on-shore fishing 44 locations. Additionally, anglers could move to other locations along the Sacramento River and

throughout the Delta region and REC-2 would provide anglers with alternative bank fishing access
 sites further removed from areas affected by construction. This effect would not be adverse.

3 **CEQA Conclusion:** The potential impact on covered and non-covered sport fish species from 4 construction activities would be considered less than significant because the BDCP would include 5 environmental commitments to prevent water quality effects include environmental training; implementation of stormwater pollution prevention plans, erosion and sediment control plans, 6 7 hazardous materials management plans, and spill prevention, containment, and countermeasure 8 plans; disposal of spoils, RTM, and dredged material; and a barge operations plan (Appendix 3B, 9 *Environmental Commitments*) and Mitigation Measures AOUA-1a and AOUA-1b to avoid and minimize adverse effects on sport fish populations from impact pile driving. Mitigation Measure 10 REC-2 would ensure continued access for bank fishing at established sport fishing locations such 11 that there would be no long-term reduction of local fishing opportunities and experiences. This 12 impact would be less than significant. 13

- 14 Mitigation Measure REC-2: Provide Alternative Bank Fishing Access Sites
- Please refer to Mitigation Measure REC-2 under Impact REC-2 in the discussion of Alternative
   1A.
- Mitigation Measure AQUA-1a: Minimize the Use of Impact Pile Driving to Address Effects
   of Pile Driving and Other Construction-Related Underwater Noise
- Please refer to Mitigation Measure AQUA-1a in Chapter 11, *Fish and Aquatic Resources*,
  Alternative 1A, Impact AQUA-1.
- 21Mitigation Measure AQUA-1b: Use an Attenuation Device to Reduce Effects of Pile Driving22and Other Construction-Related Underwater Noise
- Please refer to Mitigation Measure AQUA-1b in Chapter 11, *Fish and Aquatic Resources*,
  Alternative 1A, Impact AQUA-1.
- Mitigation Measure NOI-1a: Employ Noise-Reducing Construction Practices during
   Construction
- 27 Please refer to Mitigation Measure NOI-1a in Chapter 23, *Noise*, Alternative 1A, Impact NOI-1.
- Mitigation Measure NOI-1b: Prior to Construction, Initiate a Complaint/Response
   Tracking Program
- 30 Please refer to Mitigation Measure NOI-1b in Chapter 23, *Noise*, Alternative 1A, Impact NOI-1.
- 31Mitigation Measure AES-1a: Locate New Transmission Lines and Access Routes to32Minimize the Removal of Trees and Shrubs and Pruning Needed to Accommodate New33Transmission Lines and Underground Transmission Lines Where Feasible
- Please refer to Mitigation Measure AES-1a in Chapter 17, *Aesthetics and Visual Resources*,
   Alternative 1A, Impact AES-1.

1 2	Mitigation Measure AES-1b: Install Visual Barriers between Construction Work Areas and Sensitive Receptors
3 4	Please refer to Mitigation Measure AES-1b in Chapter 17, <i>Aesthetics and Visual Resources</i> , Alternative 1A, Impact AES-1.
5 6	Mitigation Measure AES-1c: Develop and Implement a Spoil/Borrow and Reusable Tunnel Material Area Management Plan
7 8	Please refer to Mitigation Measure AES-1c in Chapter 17, <i>Aesthetics and Visual Resources,</i> Alternative 1A, Impact AES-1.
9	Mitigation Measure AES-1d: Restore Barge Unloading Facility Sites Once Decommissioned
10 11	Please refer to Mitigation Measure AES-1d in Chapter 17, <i>Aesthetics and Visual Resources</i> , Alternative 1A, Impact AES-1.
12 13	Mitigation Measure AES-1e: Apply Aesthetic Design Treatments to All Structures to the Extent Feasible
14 15	Please refer to Mitigation Measure AES-1e in Chapter 17, <i>Aesthetics and Visual Resources,</i> Alternative 1A, Impact AES-1.
16 17	Mitigation Measure AES-1f: Locate Concrete Batch Plants and Fuel Stations Away from Sensitive Visual Resources and Receptors and Restore Sites upon Removal of Facilities
18 19	Please refer to Mitigation Measure AES-1f in Chapter 17, <i>Aesthetics and Visual Resources</i> , Alternative 1A, Impact AES-1.
20 21	Mitigation Measure AES-1g: Implement Best Management Practices to Implement Project Landscaping Plan
22 23	Please refer to Mitigation Measure AES-1g in Chapter 17, Aesthetics and Visual Resources, Alternative 1A, Impact AES-1.
24 25	Impact REC-5: Result in Long-Term Reduction of Recreational Fishing Opportunities as a Result of the Operation of the Proposed Water Conveyance Facilities
26	<b>NEPA Effects:</b> Operation of Alternative 7 may result in changes in entrainment, spawning, rearing
27	and migration. However, in general, effects on (non-covered) fish species that are popular for
28	recreational fishing as a result of these changes are not of a nature/level that will adversely affect
29	recreational fishing. While there are some significant impacts to specific non-covered species, as
30	discussed in Chapter 11, <i>Fish and Aquatic Resources</i> , Section 11.3.4.14, they are typically limited to
31	specific rivers and not the population of that species as a whole. The effect is not adverse because it
32	would not result in a substantial long-term reduction in recreational fishing opportunities.
33	<b>CEQA Conclusion:</b> The potential impact on covered and non-covered sport fish species from
34	operation of Alternative 7 would be considered less than significant because any impacts to fish and,
35	as a result, impacts to recreational fishing, are anticipated to be isolated to certain areas and would

as a result, impacts to recreational fishing, are anticipated to be isolated to cer
 not impact the species population of any popular sportfishing species overall.

1 Impact REC-6: Cause a Change in Reservoir or Lake Elevations Resulting in Substantial

Reductions in Water-Based Recreation Opportunities and Experiences at North- and South of-Delta Reservoirs

#### 4 **NEPA Effects:** Operation of Alternative 7 would result in changes in the frequency with which the

- 5 end of September reservoir levels at study area reservoirs fall below levels identified as important
- 6 water-dependent recreation thresholds relative to Existing Conditions (CEQA baseline) and the No
- 7 Action Alternative (2060) (alternative operations contribution [impact] comparison) (Table 15-12a
- and Table 15-12b). These changes are discussed below. Also see Chapter 3, *Description of*
- 9 *Alternatives*, Section 3.6.4.2, for detailed information on the operational scenarios, and Appendix 5A,
- 10 *Modeling Methodology*, for an explanation of the CALSIM II model and assumptions.

#### 11 Existing Conditions (CEQA Baseline) Compared to Alternative 7 (2060)

As shown in Table 15-12a and Table 15-12b, under Alternative 7 there would be from 1 to 45 additional years of the recreation thresholds being exceeded at the reservoirs relative to the existing condition. These represent a greater than 10% increased exceedance of the reservoir thresholds at Trinity Lake, Shasta Lake, Folsom Lake, and San Luis Reservoir. However, as discussed under

- 16 Section 15.3.1, *Methods for Analysis*, these changes in SWP/CVP reservoir elevations are caused by
- 17 sea level rise, climate change, and operation of the alternative. It is not possible to specifically define
- the exact extent of the changes due to implementation of the action alternative using these model simulation results. Thus, the precise contributions of sea level rise and climate change to the total
- 20 differences between Existing Conditions and Alternative 7 cannot be isolated in this comparison.
- 21 Please refer to the comparison of the No Action Alternative (2060) to Alternative 7 (2060) for a
- discussion of the potential effects on end-of-September reservoir and lake elevations attributable to
   operation of Alternative 7.

#### 24 No Action Alternative (2060) Compared to Alternative 7 (2060)

The comparison of Alternative 7 (2060) to the No Action Alternative (2060) condition most closely represents changes in reservoir elevations that may occur as a result of operation of the alternative because both conditions include sea level rise and climate change (see Appendix 5A, *Modeling Methodology*).

- In comparisons of Alternative 7 (2060) operations to No Action Alternative (2060), the CALSIM II 29 30 modeling results indicate that reservoir levels under Alternative 7 operations, with the exception of 31 Folsom Lake and San Luis Reservoir, would either not change (New Melones Lake) or would fall below the individual reservoir thresholds less frequently than under No Action Alternative (2060) 32 (Table 15-12a and Table 15-12b). These changes in reservoir elevations would not be adverse at 33 Trinity Lake, Shasta Lake, Oroville Reservoir, Folsom Lake, and New Melones Lake. At Trinity Lake, 34 35 Shasta Lake, and Lake Oroville these changes would be considered beneficial effects on recreation opportunities and experiences under Alternative 7 operations because there would be fewer years 36 in which the lake levels fall below the recreation threshold relative to No Action Alternative (2060) 37 38 conditions. Operation of Alternative 7 would not adversely affect water-dependent or waterenhanced recreation at these reservoirs. Overall, these conditions represent improved recreation 39 40 conditions under operation of Alternative 7 because there would be fewer years in which end-of-September reservoir levels would fall below the recreation thresholds thus indicating better boating 41
- 42 opportunities, when compared to No Action Alternative (2060) conditions.

- At San Luis Reservoir, recreation boating opportunity in September would be reduced more
   frequently under Alternative 7 (2060) (39 years) relative to No Action Alternative (2060) for the
- 3 Dinosaur Point boat launch. However, access to the Basalt boat launch, which is available to
- 4 reservoir elevation 340 feet, would not substantially change relative to the No Action Alternative
- 5 (2060) (there would be three less years below the threshold). This change would not result in a
- 6 substantial reduction in recreation opportunities or experiences. Shoreline fishing would still be
- 7 possible, and other recreation activities at the reservoir—picnicking, biking, hiking, and fishing—
- 8 would be available. These changes would not be adverse.
- 9 **CEOA Conclusion:** This impact on water-dependent and water-enhanced recreation opportunities at Trinity Lake, Shasta Lake, Lake Oroville, Folsom Lake, and New Melones Reservoir would be less 10 than significant because the CALSIM II modeling results indicate that reservoir levels attributable to 11 12 Alternative 7 (2060) operations would either not change (New Melones Lake) or would fall below 13 the individual reservoir thresholds less frequently than under No Action Alternative (2060). 14 Because there would be fewer years in which the reservoir or lake levels fall below the recreation threshold relative to No Action Alternative (2060) conditions, these impacts would be considered 15 beneficial impacts on recreation opportunities and experiences. At San Luis Reservoir, although 16 17 boating opportunity would be reduced more frequently for the Dinosaur Point boat launch, access to the Basalt boat launch would not substantially change. The modeling indicates there would be three 18 19 fewer years when reservoir elevations would exceed the recreation threshold under operation of Alternative 7 (2060) relative to the No Action Alternative (2060) which would be a beneficial 20 impact. Operation of Alternative 7 would not substantially affect water-dependent or water-21 22 enhanced recreation at these reservoirs. Overall, Alternative 7 would result in a less-than-significant 23 impact on recreation opportunities and experiences. No mitigation is required.

### Impact REC-7: Result in Long-Term Reduction in Water-Based Recreation Opportunities as a Result of Maintenance of the Proposed Water Conveyance Facilities

- **NEPA Effects:** Effects related to changes to boat passage and navigation as a result of maintenance of 26 27 intake facilities under Alternative 7 would be similar to those described for Alternative 1A; however, 28 maintenance activities would only be necessary for three intake facilities under this alternative. 29 Maintenance would result in periodic temporary but not substantial effects on boat passage and 30 water-based recreational activities. Any effects would be short-term (less than 2 years) and intermittent. Other facility maintenance activities would occur on land and would not affect boat 31 32 passage and navigation. Implementation of the environmental commitment to provide notification 33 of construction and maintenance activities in waterways (Appendix 3B, Environmental Commitments) would reduce these effects. These effects are not considered adverse. 34
- **CEOA Conclusion:** Effects on recreation resulting from the maintenance of intake facilities would be 35 36 short-term and intermittent and would not result in significant impacts on boat passage, navigation, 37 or water-based recreation within the vicinity of the intakes. In addition, implementation of the environmental commitment to provide notification of construction and maintenance activities in 38 waterways (Appendix 3B, Environmental Commitments) would further minimize these effects. 39 Intake maintenance impacts on recreation would be considered less than significant because 40 impacts, if any, on public access or public use of established recreation facilities would last for 2 41 42 years or less. Mitigation is not required.
  - Bay Delta Conservation Plan Draft EIR/EIS

### Impact REC-8: Result in Long-Term Reduction in Land-Based Recreation Opportunities as a Result of Maintenance of the Proposed Water Conveyance Facilities

3 **NEPA Effects:** Changes to land-based recreation as a result of maintenance of conveyance facilities

4 under Alternative 7 would be the same as those described for Alternative 4, Impact REC-8.

- Maintenance would be short-term and intermittent and would be conducted within the individual
   facility right-of-way, which does not include any recreation facilities or recreation use areas. There
   would be no adverse effects on recreation opportunities as a result of maintenance of the proposed
   water conveyance facilities.
- 9 CEQA Conclusion: Maintenance of conveyance facilities would be short-term and intermittent and
   10 would not result in any changes to land-based recreational opportunities. Therefore, there would be
   11 no impact. Mitigation is not required.

### Impact REC-9: Result in Long-Term Reduction in Fishing Opportunities as a Result of Implementing Conservation Measures 2–21

- 14 **NEPA Effects:** Construction, and operation and maintenance of the proposed conservation components as part of Alternative 7 could have effects related to recreational fishing that are similar 15 16 in nature to those discussed above for construction, and operation and maintenance of proposed 17 water conveyance facilities. Although similar in nature, the potential intensity of any effects would 18 likely be substantially lower because the nature of the activities associated with implementing the 19 conservation components would be different—less heavy construction equipment would be required and the restoration actions would be implemented over a longer time frame than CM1. 20 Potential effects from implementation of the conservation components would be dispersed over a 21 22 larger area and would generally involve substantially fewer construction and operation effects 23 associated with built facilities. Additionally, overall, the habitat restoration and enhancement components would be expected to result in long-term benefits to aquatic species. Additional 24 discussion related to the individual conservation measures is provided below. 25
- 26 With regards to fishing opportunities, effects of implementing the conservation components under 27 Alternative 7 would be similar to those described for Alternative 1A; however, under this 28 Alternative, 40 miles of channel margin habitat would be enhanced and 20,000 acres of seasonallyinundated floodplain would be restored, instead of 20 miles and 10,000 acres, respectively, under 29 other action alternatives. CM2–CM21 would be expected to improve fishing opportunities in the 30 31 study area although some effect on fishing opportunities could take place during implementation of the conservation measures. Overall, implementing the proposed conservation components would be 32 expected to provide beneficial effects on aquatic habitat and fish abundance thereby improving 33 34 fishing opportunities.
- **CEQA Conclusion:** CM2–CM21 in the long-term would be expected to improve fishing opportunities 35 by enhancing fish habitat in the Yolo Bypass; restoring tidal habitat, seasonally inundated 36 37 floodplains, channel margins, and riparian habitat; controlling aquatic vegetation and predators; 38 controlling illegal harvest of covered species; and expanding boat launch facilities. During the 39 implementation stage, these measures could result in impacts on fishing opportunities by 40 temporarily or permanently limiting access to fishing sites and disturbing fish habitat. CM2 would increase the floodplain footprint in the Yolo Bypass Wildlife Area, which would result in decreased 41 42 onshore fishing opportunities. These impacts would be considered less than significant because the BDCP would include environmental commitments to consult with CDFW to expand wildlife viewing, 43 angling, and hunting opportunities, as described in Recommendation DP R14 of the Delta 44

Plan(Appendix 3B, Environmental Commitments). CM4, CM13, and CM15 target predator fish species 1 2 and although these CMs would result in highly localized reductions of predatory species, overall, 3 these measures would not result in an appreciable decrease in Delta-wide abundances of predatory 4 game fish (refer to Chapter 11, Fish and Aquatic Resources, Section 11.3.4.14). Construction of 5 facilities could have short-term impacts on the noise or visual setting and could indirectly affect recreational fishing. The potential impact on covered and non-covered sport fish species from 6 7 construction activities would be considered less than significant because the BDCP would include environmental commitments to prevent water quality effects include environmental training; 8 9 implementation of stormwater pollution prevention plans, erosion and sediment control plans, hazardous materials management plans, and spill prevention, containment, and countermeasure 10 plans; disposal of spoils, and dredged material; and a barge operations plan (Appendix 3B, 11 *Environmental Commitments*). In addition, mitigation measures and environmental commitments 12 13 identified to reduce the effects of constructing CM1 would also be used to minimize effects of 14 construction on recreation (i.e., visual conditions, noise, transportation/access) associated with 15 implementation of the other conservation components. Because construction of the conservation measure component facilities would be less intense and of shorter duration than construction of 16 17 CM1 conveyance facilities, the mitigation measures and environmental commitments would reduce 18 the construction-related impacts on recreational fishing associated with the other conservation 19 measures to a less-than-significant level. Further, the individual facilities or conservation elements will undergo additional environmental review and permitting which will include identification of 20 21 site-specific measures to further protect resources.

Environmental commitments that will reduce construction-related impacts on recreation include a 22 23 noise abatement plan and consultation with CDFW to expand recreational opportunities (Appendix 3B, Environmental Commitments; also see additional discussion under Impact REC-2 and Impact 24 REC-3, above). In addition, a number of mitigation measures will address construction-related 25 26 impacts on recreational fishing by reducing the degree of aesthetic and visual degradation at 27 construction sites (see Chapter 17, Aesthetics and Visual Resources, Section 17.3.3.2, Mitigation 28 Measures AES-1a, AES-1b, AES-1c, AES-1d, AES-1e, AES-1f, AES-1g, AES-4b, and AES-4c; also see 29 additional discussion under Impact REC-2 and Impact REC-3, above). Mitigation measures TRANS-1a, TRANS-1b, and TRANS-1c will address traffic and transportation safety and access conditions 30 that could affect public use of recreation areas (see additional discussion under Impact REC-2 and 31 Impact REC-3, above, and Chapter 19, Transportation, Section 19.3.3.14). Mitigation measures NOI-32 1a and NOI-1b will address construction-related noise concerns (see additional discussion under 33 Impact REC-2 and Impact REC-3, above and Chapter 23, Noise, Section 23.4.3.14). Finally, should 34 35 construction of conservation measure facilities require pile-driving, mitigation measures to protect fish and aquatic species would be implemented to reduce these impacts (see additional discussion 36 under Impact REC-4, above and Chapter 11, Fish and Aquatic Resources, Section 11.3.4.14). 37

In the long term, the impact on fishing opportunities would be considered beneficial because the
 conservation measures are intended to enhance aquatic habitat and fish abundance.

## 40Mitigation Measure AES-1a: Locate New Transmission Lines and Access Routes to41Minimize the Removal of Trees and Shrubs and Pruning Needed to Accommodate New42Transmission Lines and Underground Transmission Lines Where Feasible

Please refer to Mitigation Measure AES-1a in Chapter 17, *Aesthetics and Visual Resources*,
Alternative 1A, Impact AES-1.

1 2	Mitigation Measure AES-1b: Install Visual Barriers between Construction Work Areas and Sensitive Receptors
3 4	Please refer to Mitigation Measure AES-1b in Chapter 17, <i>Aesthetics and Visual Resources,</i> Alternative 1A, Impact AES-1.
5 6	Mitigation Measure AES-1c: Develop and Implement a Spoil/Borrow and Reusable Tunnel Material Area Management Plan
7 8	Please refer to Mitigation Measure AES-1c in Chapter 17, <i>Aesthetics and Visual Resources</i> , Alternative 1A, Impact AES-1.
9	Mitigation Measure AES-1d: Restore Barge Unloading Facility Sites Once Decommissioned
10 11	Please refer to Mitigation Measure AES-1d in Chapter 17, <i>Aesthetics and Visual Resources,</i> Alternative 1A, Impact AES-1.
12 13	Mitigation Measure AES-1e: Apply Aesthetic Design Treatments to All Structures to the Extent Feasible
14 15	Please refer to Mitigation Measure AES-1e in Chapter 17, <i>Aesthetics and Visual Resources,</i> Alternative 1A, Impact AES-1.
16 17	Mitigation Measure AES-1f: Locate Concrete Batch Plants and Fuel Stations Away from Sensitive Visual Resources and Receptors and Restore Sites upon Removal of Facilities
18 19	Please refer to Mitigation Measure AES-1f in Chapter 17, <i>Aesthetics and Visual Resources</i> , Alternative 1A, Impact AES-1.
20 21	Mitigation Measure AES-1g: Implement Best Management Practices to Implement Project Landscaping Plan
22 23	Please refer to Mitigation Measure AES-1g in Chapter 17, <i>Aesthetics and Visual Resources</i> , Alternative 1A, Impact AES-1.
24 25	Mitigation Measure AES-4b: Minimize Fugitive Light from Portable Sources Used for Construction
26 27	Please refer to Mitigation Measure AES-4b in Chapter 17, <i>Aesthetics and Visual Resources,</i> Alternative 1A, Impact AES-4.
28 29	Mitigation Measure AES-4c: Install Visual Barriers along Access Routes, Where Necessary, to Prevent Light Spill from Truck Headlights toward Residences
30 31	Please refer to Mitigation Measure AES-4c in Chapter 17, <i>Aesthetics and Visual Resources</i> , Alternative 1A, Impact AES-4.
32 33	Mitigation Measure TRANS-1a: Implement Site-Specific Construction Traffic Management Plan
34 35	Please refer to Mitigation Measure TRANS-1a in Chapter 19, <i>Transportation</i> , Alternative 1A, Impact TRANS-1.

1 2	Mitigation Measure TRANS-1b: Limit Hours or Amount of Construction Activity on Congested Roadway Segments
3 4	Please refer to Mitigation Measure TRANS-1b in Chapter 19, <i>Transportation</i> , Alternative 1A, Impact TRANS-1.
5 6	Mitigation Measure TRANS-1c: Make Good Faith Efforts to Enter into Mitigation Agreements to Enhance Capacity of Congested Roadway Segments
7 8	Please refer to Mitigation Measure TRANS-1c in Chapter 19, <i>Transportation,</i> Alternative 1A, Impact TRANS-1.
9 10	Mitigation Measure NOI-1a: Employ Noise-Reducing Construction Practices during Construction
11	Please refer to Mitigation Measure NOI-1a in Chapter 23, Noise, Alternative 1A, Impact NOI-1.
12 13	Mitigation Measure NOI-1b: Prior to Construction, Initiate a Complaint/Response Tracking Program
14	Please refer to Mitigation Measure NOI-1b in Chapter 23, Noise, Alternative 1A, Impact NOI-1.
15 16	Mitigation Measure AQUA-1a: Minimize the Use of Impact Pile Driving to Address Effects of Pile Driving and Other Construction-Related Underwater Noise
17 18	Please refer to Mitigation Measure AQUA-1a in Chapter 11, <i>Fish and Aquatic Resources</i> , Alternative 1A, Impact AQUA-1.
19 20	Mitigation Measure AQUA-1b: Use an Attenuation Device to Reduce Effects of Pile Driving and Other Construction-Related Underwater Noise
21 22	Please refer to Mitigation Measure AQUA-1b in Chapter 11, <i>Fish and Aquatic Resources,</i> Alternative 1A, Impact AQUA-1.
23 24	Impact REC-10: Result in Long-Term Reduction in Boating-Related Recreation Opportunities as a Result of Implementing Conservation Measures 2–21
25 26 27 28 29 30 31	<b>NEPA Effects:</b> Effects on boating-related recreation activities stemming from implementation of the conservation components under Alternative 7 would be similar to those described for Alternative 1A; however, under this Alternative, 40 miles of channel margin habitat would be enhanced and 20,000 acres of seasonally-inundated floodplain would be restored, instead of 20 miles and 10,000 acres, respectively, under other action alternatives. Implementing the conservation measures could result in an adverse effect on recreation by limiting boating by reducing the extent of navigable waterways available to boaters. Once implemented, the conservation measures could provide
32 33 34	beneficial effects to recreation by expanding the extent of navigable waterways available to boaters, improving and expanding boat launch facilities, and removing nonnative vegetation that restricts or obstructs navigation.
35 36	Under CM18, construction of a genetic refuge and research facility at the former Army Reserve near the Delta Marina Yacht Harbor could result in construction-related effects on boaters at this site. The

BDCP proponents would implement environmental commitments to include a noise abatement plan

(Appendix 3B, Environmental Commitments; also see additional discussion under Impact REC-2 and 1 2 Impact REC-3, above) to lessen these impacts. In addition, a number of mitigation measures are 3 available to address construction-related effects on recreational boating by reducing the degree of 4 aesthetic and visual degradation at the construction site (see Chapter 17, Aesthetics and Visual Resources, Section 17.3.3.2, Mitigation Measures AES-1a, AES-1b, AES-1c, AES-1d, AES-1e, AES-1f, 5 AES-1g, AES-4b, and AES-4c; also see additional discussion under Impact REC-2 and Impact REC-3, 6 7 above). Mitigation measures TRANS-1a, TRANS-1b, and TRANS-1c are available to address traffic and transportation safety and access conditions of the marina (see additional discussion under 8 9 Impact REC-2 and Impact REC-3, above, and Chapter 19, Transportation, Section 19.3.3.14). Mitigation measures NOI-1a and NOI-1b are available to address construction-related noise 10 concerns (see additional discussion under Impact REC-2 and Impact REC-3, above and Chapter 23, 11 Noise, Section 23.4.3.14). 12

**CEQA** Conclusion: Channel modification and other activities associated with implementation of 13 some habitat restoration and enhancement measures and other conservation measures would limit 14 some opportunities for boating and boating-related recreation by reducing the extent of navigable 15 water available to boaters. Temporary effects would also stem from construction, which may limit 16 17 boat access, speeds, or create excess noise, odors, or unattractive visual scenes during periods of 18 implementation. However, BDCP conservation measures would also lead to an enhanced boating 19 experience by expanding the extent of navigable waterways available to boaters, improving and expanding boat launch facilities, and removing nonnative vegetation that restricts or obstructs 20 navigation. Because these measures would not be anticipated to result in a substantial long-term 21 22 disruption of boating activities, this impact is considered less than significant for the conservation measures, with the exception of CM18, discussed further below. 23

24 Under CM18, construction of a genetic refuge and research facility at the former Army Reserve near 25 the Delta Marina Yacht Harbor could result in construction-related impacts on boaters at this site. 26 The BDCP proponents would implement environmental commitments to include a noise abatement plan (Appendix 3B, Environmental Commitments; also see additional discussion under Impact REC-2 27 28 and Impact REC-3, above) to lessen these impacts. In addition, a number of mitigation measures address construction-related impacts on recreational boating by reducing the degree of aesthetic 29 and visual degradation at the construction site (see Chapter 17, Aesthetics and Visual Resources, 30 Section 17.3.3.2, Mitigation Measures AES-1a, AES-1b, AES-1c, AES-1d, AES-1e, AES-1f, AES-1g, AES-31 4b, and AES-4c; also see additional discussion under Impact REC-2 and Impact REC-3, above). 32 33 Mitigation measures TRANS-1a, TRANS-1b, and TRANS-1c will address traffic and transportation safety and access conditions of the marina (see additional discussion under Impact REC-2 and 34 35 Impact REC-3, above, and Chapter 19, Transportation, Section 19.3.3.14). Mitigation measures NOI-36 1a and NOI-1b will address construction-related noise concerns (see additional discussion under 37 Impact REC-2 and Impact REC-3, above and Chapter 23, Noise, Section 23.4.3.14). Implementation of 38 these measures, as determined applicable to construction of this facility under future site-specific environmental review, would reduce impacts on recreational boating to less than significant. No 39 additional mitigation would be required. 40

## Mitigation Measure AES-1a: Locate New Transmission Lines and Access Routes to Minimize the Removal of Trees and Shrubs and Pruning Needed to Accommodate New Transmission Lines and Underground Transmission Lines Where Feasible

Please refer to Mitigation Measure AES-1a in Chapter 17, *Aesthetics and Visual Resources*,
Alternative 1A, Impact AES-1.

1 2	Mitigation Measure AES-1b: Install Visual Barriers between Construction Work Areas and Sensitive Receptors
3 4	Please refer to Mitigation Measure AES-1b in Chapter 17, <i>Aesthetics and Visual Resources,</i> Alternative 1A, Impact AES-1.
5 6	Mitigation Measure AES-1c: Develop and Implement a Spoil/Borrow and Reusable Tunnel Material Area Management Plan
7 8	Please refer to Mitigation Measure AES-1c in Chapter 17, <i>Aesthetics and Visual Resources</i> , Alternative 1A, Impact AES-1.
9	Mitigation Measure AES-1d: Restore Barge Unloading Facility Sites Once Decommissioned
10 11	Please refer to Mitigation Measure AES-1d in Chapter 17, <i>Aesthetics and Visual Resources,</i> Alternative 1A, Impact AES-1.
12 13	Mitigation Measure AES-1e: Apply Aesthetic Design Treatments to All Structures to the Extent Feasible
14 15	Please refer to Mitigation Measure AES-1e in Chapter 17, <i>Aesthetics and Visual Resources</i> , Alternative 1A, Impact AES-1.
16 17	Mitigation Measure AES-1f: Locate Concrete Batch Plants and Fuel Stations Away from Sensitive Visual Resources and Receptors and Restore Sites upon Removal of Facilities
18 19	Please refer to Mitigation Measure AES-1f in Chapter 17, <i>Aesthetics and Visual Resources</i> , Alternative 1A, Impact AES-1.
20 21	Mitigation Measure AES-1g: Implement Best Management Practices to Implement Project Landscaping Plan
22 23	Please refer to Mitigation Measure AES-1g in Chapter 17, <i>Aesthetics and Visual Resources,</i> Alternative 1A, Impact AES-1.
24 25	Mitigation Measure AES-4b: Minimize Fugitive Light from Portable Sources Used for Construction
26 27	Please refer to Mitigation Measure AES-4b in Chapter 17, <i>Aesthetics and Visual Resources,</i> Alternative 1A, Impact AES-4.
28 29	Mitigation Measure AES-4c: Install Visual Barriers along Access Routes, Where Necessary, to Prevent Light Spill from Truck Headlights toward Residences
30 31	Please refer to Mitigation Measure AES-4c in Chapter 17, <i>Aesthetics and Visual Resources,</i> Alternative 1A, Impact AES-4.
32 33	Mitigation Measure TRANS-1a: Implement Site-Specific Construction Traffic Management Plan
34 35	Please refer to Mitigation Measure TRANS-1a in Chapter 19, <i>Transportation</i> , Alternative 1A, Impact TRANS-1.

 Mitigation Measure TRANS-1b: Limit Hours or Amount of Construction Activity on Congested Roadway Segments
 Please refer to Mitigation Measure TRANS-1b in Chapter 19, Transportation, Alternative 1A, Impact TRANS-1.
 Mitigation Measure TRANS-1c: Make Good Faith Efforts to Enter into Mitigation Agreements to Enhance Capacity of Congested Roadway Segments
 Please refer to Mitigation Measure TRANS-1c in Chapter 19, Transportation, Alternative 1A, Impact TRANS-1.
 Mitigation Measure NOI-1a: Employ Noise-Reducing Construction Practices during Construction

11 Please refer to Mitigation Measure NOI-1a in Chapter 23, *Noise*, Alternative 1A, Impact NOI-1.

### Mitigation Measure NOI-1b: Prior to Construction, Initiate a Complaint/Response Tracking Program

14 Please refer to Mitigation Measure NOI-1b in Chapter 23, *Noise*, Alternative 1A, Impact NOI-1.

### Impact REC-11: Result in Long-Term Reduction in Upland Recreational Opportunities as a Result of Implementing Conservation Measures 2–21

**NEPA Effects:** Implementing the conservation components under Alternative 7 would have similar 17 impacts on upland recreation activities as those described for Alternative 1A; however, under this 18 19 Alternative, 40 miles of channel margin habitat would be enhanced and 20,000 acres of seasonally-20 inundated floodplain would be restored, instead of 20 miles and 10,000 acres, respectively, under other action alternatives. Implementing the conservation measures could result in an adverse effect 21 on recreation opportunities by reducing the extent of upland recreation sites and activities. Once 22 23 implemented, the conservation measures could adversely affect recreation by reducing the extent of 24 upland areas suitable for hiking, nature photography, or other similar activity. However, environmental commitments would reduce these effects, and implementation of the measures 25 would also restore or enhance new potential sites for upland recreation thereby improving the 26 quality recreational opportunities. CM17–CM21 involve enforcement, management, or other 27 28 individual, localized project components that would not affect upland recreation opportunities. CM17 is an enforcement funding mechanism and would not result in a physical change to upland 29 30 areas; construction under CM18, CM19, or CM21 would not affect existing upland recreation areas; and CM20 is an enforcement action primarily located at boat launches and would not affect upland 31 32 recreation areas and related opportunities. These measures are not discussed further in this 33 analysis.

34 **CEQA Conclusion:** Site preparation and earthwork activities associated with a number of 35 conservation measures would temporarily limit opportunities for upland recreational activities 36 where they occur in or near existing recreational areas. Noise, odors, and visual effects of 37 construction activities would also temporarily compromise the quality of upland recreation in and 38 around these areas. Additionally, it is possible that current areas of upland recreation would be 39 converted to wetland or other landforms poorly suited to hiking, nature photography, or other 40 activities. These impacts on upland recreational opportunities would be considered less than

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- 1 significant because the BDCP would include environmental commitments that would require BDCP
- 2 proponents to consult with CDFW to expand wildlife viewing, angling, and hunting opportunities, as
- 3 described in Recommendation DP R14 of the Delta Plan (Appendix 3B, *Environmental*
- 4 *Commitments*). Near-term implementation would also restore or enhance new potential sites for
- 5 upland recreation and the measure would improve the quality of existing recreational opportunities
- 6 adjacent to areas modified by the conservation measures. These measures would not be anticipated
- 7 to result in a substantial long-term disruption of upland recreational activities; thus, this impact is
- 8 considered less than significant.

## 9 Impact REC-12: Compatibility of the Proposed Water Conveyance Facilities and Other 10 Conservation Measures with Federal, State, or Local Plans, Policies, or Regulations 11 Addressing Recreation Resources

- 12 **NEPA Effects:** Constructing conveyance facilities (CM1) and implementing CM2–CM21 under
- 13 Alternative 7 would generally have the same potential for incompatibilities with one or more plans
- 14 and policies related to protecting and promoting recreation opportunities in the study area as
- described for Alternative 4, Impact AES-12. As described under Alternative 4, there would be
- 16 potential for the alternative to be incompatible with plans and policies related to protecting and
- 17 promoting recreation opportunities in the study area (i.e., The Johnston-Baker-Andal-Boatwright
- 18 Delta Protection Act of 1992, Delta Protection Commission Land Use and Resource Management Plan 19 for the Primary Zone of the Delta, Delta Plan, Brannan Island and Franks Tract State Recreation Areas

*General Plan*). In addition, with the exception of Solano County, the alternative may be incompatible

- with county general plan policies that protect visual resources in the study area.
- 22 *CEQA Conclusion*: The incompatibilities identified in the analysis indicate the potential for a
- 23 physical consequence to the environment. The physical effects are discussed in impacts REC-1
- 24 through REC-11, above and no additional CEQA conclusion is required related to the compatibility of
- 25 the alternative with relevant plans and polices.

# 2615.3.3.15Alternative 8—Dual Conveyance with Pipeline/Tunnel, Intakes 2,273, and 5, and Increased Delta Outflow (9,000 cfs; Operational28Scenario F)

- For the purposes of assessment of effects on recreation, Alternative 8 is the same as Alternative 1A,
  with the following exceptions.
- Alternative 8 has three proposed intakes, rather than five—Intakes 2, 3, and 5.
- Alternative 8 has a water operations scenario achieving up to 1.5 million acre-feet (MAF) of
   increased Delta outflow.
- Alternative 8 restoration acreage targets may vary from other action alternatives.

Table 15-11 under Alternative 1A lists the recreation sites and areas that may be affected by
 Alternative 8 (Mapbook Figure 15-1). Specific effects on recreation areas or sites are discussed
 below.

Impact REC-1: Permanent Displacement of Existing Well-Established Public Use or Private
 Commercial Recreation Facility Available for Public Access as a Result of the Location of

### 3 **Proposed Water Conveyance Facilities**

4 **NEPA Effects:** Alternative 8 would have similar effects on the displacement of existing recreational 5 facilities as those described under Alternative 1A, Impact REC-1; however, only three intake locations would be constructed under Alternative 8 (Intakes 2, 3, and 5). Proposed placement of the 6 7 Alternative 8 intakes and water conveyance facilities would not fall within the designated 8 boundaries or conflict with any existing public use recreation site that would permanently displace 9 those facilities. Therefore, there would be no adverse effects. Effects on recreation related to construction of the water conveyance facilities are discussed below in Impact REC-2. Also see 10 Chapter 17, Aesthetics and Visual Resources, Section 17.3.3.15, and Chapter 23, Noise, Section 11

- 12 23.4.3.15, for additional discussion of these topics.
- *CEQA Conclusion*: The alternative would not locate alternative facilities that would result in the
   permanent displacement of any well-established public use or private commercial recreation facility
   available for public access. Therefore, impacts are considered less than significant. No mitigation is
   required.

### Impact REC-2: Result in Long-Term Reduction of Recreation Opportunities and Experiences as a Result of Constructing the Proposed Water Conveyance Facilities

*NEPA Effects:* Effects related to temporary disruption of well-established recreational opportunities
 or experiences under Alternative 8 would be the same as described for Alternative 4. Construction
 of Alternative 8 facilities would result in temporary short-term and long-term effects related to
 disruption of well-established recreational opportunities and experiences at recreation sites or
 areas in the study area. Indirect effects on recreation experiences may occur as a result of impaired
 access, construction noise, or negative visual effects associated with construction.

### 25 Other Recreation Opportunities

#### 26 On-Water Recreation

Cliff's Marina is upstream of Intake 1 construction area and Clarksburg Marina falls between the 27 construction impact area for Intake 1 and 2. Similarly, Lazy M Marina and Rivers End Marina & Boat 28 29 Storage sites are not within the construction impact area for the Byron Tract Forebay and related facilities near Clifton Court Forebay. Although these facilities and other marinas or fishing sites fall 30 outside of the impact area for noise, the overall recreation experience upstream or downstream of 31 these sites may fall within the noise impact area and could experience diminished recreation 32 opportunities because of the elevated noise levels as well as visual setting disruptions over the 33 course of intake installation. Overall, construction activities associated with the proposed water 34 35 conveyance facilities would range from 1 year to up to 5 years depending on the site. Work would primarily occur Monday through Friday for up to 24 hours per day. In-river construction would be 36 further limited primarily to June 1 through October 31 each year. Although dewatering would take 37 place 7 days a week for 24 hours per day, it would not result in adverse noise effects. Weekday 38 construction would reduce the amount of fish and other wildlife in recreation areas in the vicinity of 39 40 the intakes, resulting in decreased recreation opportunities related to wildlife and fish, causing recreationists to experience a changed recreation setting. 41

### 1 Campgrounds

- 2 Nighttime construction activities would require the use of bright lights that would negatively affect
- 3 nighttime views of and from the work area. This would affect any overnight camping at the
- 4 recreation sites and areas discussed above, although day use areas that close at sunset would not be
- 5 adversely affected. Mitigation Measures AES-4a, AES-4b, and AES-4c would be available to reduce
- 6 the effects of nighttime construction lighting. As discussed in Chapter 23, *Noise*, Section 23.4.3.15,
- another nighttime effect on recreation would be construction noise levels that could adversely affect
   camping or other nighttime recreation uses within up to 2,800 feet of construction areas. Nighttime
- camping of other ingrittime recreation uses within up to 2,000 feet of construction areas. Mgrittime
   construction could be infrequent and intermittent, but would adversely affect camping sites.
- 10 Nighttime construction would not occur on weekends or holidays. Mitigation Measures NOI-1a and
- 11 NOI-1b would be available to address these effects.

### 12 Summary

Overall, substantial disruption of recreation opportunities at the sites within the alternative impact 13 14 area would still occur. Construction may occur year-round and last from 1 to 5 years and in-river 15 construction activities primarily would be limited to June 1 through October 31 each year. Also see Chapter 12, Terrestrial Biological Resources, Section 12.3.3.15, Chapter 17, Aesthetics and Visual 16 Resources, Section 17.3.3.15, Chapter 19, Transportation, Section 19.3.3.15, and Chapter 23, Noise, 17 18 Section 23.4.3.15 for additional detail related to waterfowl/wildlife, aesthetics/visual resources, 19 transportation, and noise, respectively. Please refer to Alternative 1A, Impact REC-2 for detailed 20 discussions of the potential effects at specific recreation sites or areas within the construction 21 impact area.

22 As discussed in Chapter 12, Terrestrial Biological Resources, Section 12.3.3.2, construction could 23 have an adverse effect on waterfowl if they were present in or adjacent to work areas and could 24 result in destruction of nests or disturbance of nesting and foraging behaviors. These effects could 25 indirectly affect recreational wildlife viewing and hunting in the study area; however, mitigation 26 measures, environmental commitments, and conservation measures would provide several benefits to waterfowl habitat, which would result in increased recreational opportunities. Mitigation 27 28 Measure BIO-75, Conduct preconstruction nesting bird surveys and avoid disturbance of nesting birds, 29 would be available to address these effects. In addition, in areas near greater sandhill crane habitat, construction-related disturbances (noise and visual), installation of transmission lines, or habitat 30 31 degradation associated with accidental spills, runoff and sedimentation, and dust could have adverse effects on sandhill cranes and related recreational viewing opportunities. These effects on 32 33 sandhill crane would be minimized with BDCP AMM20 (Greater Sandhill Crane) and BDCP AMM31 (Noise Abatement). These measures, designed to avoid and minimize effects on greater sandhill 34 35 crane, would be implemented by the BDCP proponents where determined necessary for all covered 36 activities throughout the permit term. These and other BDCP AMMs are detailed in BDCP Appendix 3.C, Avoidance and Minimization Measures. Also, as discussed in Appendix 3B, Environmental 37 *Commitments*, DWR would implement an environmental commitment that would dispose of and 38 39 reuse spoils, reusable tunnel material, and dredged material. Materials could be reused for purposes 40 such as flood protection, habitat restoration, subsidence reversal. In addition, over the longer term of the action alternatives, implementation of CM3 and CM11 will result in protection and 41 enhancement of 8,100 acres of managed wetlands (see BDCP Chapter 3, Section 3.4, Conservation 42 43 Measures, Goal MWNC1, Objective MWNC1.1) that will provide suitable habitat conditions for covered species and native biodiversity, including benefiting migratory waterfowl. CM3 will also 44 protect cultivated lands, which will benefit sandhill crane and other species. Implementation of 45

1 CM11 will provide beneficial effects on recreation opportunities by allowing recreation to occur on 2 approximately 61,000 acres of lands in the BDCP reserve system, consisting of grassland, vernal pool complex, riparian, managed wetland, and aquatic natural community types (see BDCP Chapter 3 4 4, Section 4.2.3.9.2 *Recreation*). The reserve system would comprise more than 170 miles of trail (25 of which would be new), 4 picnic areas, 15 new trailhead facilities and one updated boating facility, 5 6 as well as a new boat launch facility within the footprint of the North Delta diversion facilities. 7 Permitted activities will include hiking, wildlife viewing, docent-led wildlife and botanical tours, bicycling, equestrian use, hunting, fishing, and boating. 8

9 Chapter 17, Aesthetics and Visual Resources, Section 17.3.3.15, identifies a number of mitigation measures that would be available to address construction-related visual effects on sensitive 10 receptors from vegetation removal for transmission lines and access routes (AES-1a), provision of 11 12 visual barriers between construction work areas and sensitive receptors (AES-1b), and locating concrete batch plants and fuel stations away from sensitive resources and receptors (AES-1f). In 13 14 addition, the chapter identifies measures to address longer term visual effects associated with changes to the landscape/visual setting from construction and the presence of new water 15 conveyance features. These include developing and implementing a spoil/borrow and RTM area 16 management plan (AES-1c), restoring barge loading facility sites once they are decommissioned 17 (AES-1d), applying aesthetic design treatments to all structures to the extent feasible (AES-1e), 18 19 restoring concrete batch plants and fuel stations upon removal of facilities (AES-1f), and implementing best management practices to implement a project landscaping plan (AES-1g). DWR 20 would also make a commitment to enhance the visual character of the area by creating new wildlife 21 22 viewing sites and enhancing interest in the construction site by constructing viewing areas and 23 displaying information about the project, which may attract people who may use the recreation facilities to the construction site as part of the visit. 24

25 To further compensate for the loss of access as a result of constructing the river intakes, the BDCP 26 proponents will work with the California Department of Parks and Recreation to help insure the elements of CM1 would not conflict with the elements proposed in DPR's Recreation Proposal for 27 the Sacramento-San Joaquin Delta and Suisun Marsh (California Department of Parks and 28 29 Recreation 2011d) that would enhance bicycle and foot access to the Delta. This would include the 30 helping to fund or construct elements of the American Discovery Trail and the potential conversion of the abandoned Southern Pacific Railroad rail line that formerly connected Sacramento to Walnut 31 32 Grove. The BDCP project proponents will ensure that the constructed elements of CM1 would not result in physical barriers to implementing the Delta recreation access elements outlined in the DPR 33 proposal. The BDCP project proponents will also work with DPR to determine if some of the 34 35 constructed elements of CM1 could incorporate elements of the DPR's proposal.

As described in Chapter 19, Transportation, Section 19.3.3.2, Mitigation Measure TRANS-1a would 36 involve preparation of site-specific construction traffic management plans that would address 37 38 potential public access routes and provide construction information notification to local residents and recreation areas/businesses. Additionally, DWR would provide and publicize alternative modes 39 of access to affected recreation areas as an environmental commitment. Where construction 40 impedes access around or near existing recreation areas (e.g., Clifton Court forebay), the project 41 proponents would provide clear pedestrian, bicycle, and vehicular routes around or across 42 43 construction sites. These would be designed to be safe, pleasant and would integrate with opportunities to view the construction site as an additional area of interest. These physical facilities 44 would be combined with public information, including sidewalk wayfinding information that would 45 clearly indicate present and future opportunities for access. Mitigation Measure TRANS-1b would 46

- limit construction hours or activities and prohibit construction vehicle trips on congested roadway
   segments and Mitigation Measure TRANS-1c would implement measures to enhance capacity of
   congested roadway segments.
- Chapter 23, *Noise*, Section 23.4.3.15, discusses that construction noise effects could be addressed
  through mitigation measures that call for use of noise-reducing construction practices (NOI-1a) and
  implementation of a complaint/response tracking program (NOI-1b), and an environmental
  commitment requiring a noise abatement plan (Appendix 3B, *Environmental Commitments*). In
  addition, specific noise-generating activities near recreation areas would be scheduled to the extent
  possible so as to avoid effects on passive recreation activities such as walking, picnicking, and
- 10 viewing the aesthetic amenities of the area.
- 11 In addition to these mitigation measures and environmental commitments, Mitigation Measure REC-
- 12 2 would ensure continued access to existing recreation experiences. The Delta offers many
- 13 alternative recreational opportunities for water-based, water-enhanced, and land-based recreation,
- all of which would continue to be available for recreationists. However, due to the length of time that
   construction would occur and the dispersed effects across the Delta, the direct and indirect effects
   related to temporary disruption of existing recreational activities at facilities within the impact area
- 17 would be adverse.
- 18 **CEOA Conclusion:** Construction of Alternative 8 intakes and related water conveyance facilities 19 would result in temporary short-term (i.e., lasting 2 years or less) and long-term (i.e., lasting over 2 20 years) impacts on well-established recreational opportunities and experiences in the study area 21 because of access, noise, and visual setting disruptions that would result in loss of public use. These impacts would be temporary, but may occur year-round. Mitigation measures, environmental 22 23 commitments, and AMMs would reduce these construction-related impacts by implementing 24 measures to protect or compensate for effects on wildlife habitat and species; minimize the extent of 25 changes to the visual setting, including nighttime light sources; manage construction-related traffic; and implement noise reduction and complaint tracking measures. However, the level of impact 26 would not be reduced to less than significant because even though mitigation measures and 27 28 environmental commitments would reduce impacts on wildlife, visual setting, transportation, and 29 noise conditions that could detract from the recreation experience, due to the dispersed effects on 30 the recreation experience across the Delta, it is not certain the mitigation would reduce the level of these impacts to less than significant in all instances such that there would be no reduction of 31 recreational opportunities or experiences over the entire study area. Therefore, these impacts are 32 33 considered significant and unavoidable. However, the impacts related to construction of the intakes would be less than significant. 34
- 35 Mitigation Measure REC-2: Provide Alternative Bank Fishing Access Sites
- Please refer to Mitigation Measure REC-2 under Impact REC-2 in the discussion of Alternative
   1A.

## Mitigation Measure BIO-75: Conduct Preconstruction Nesting Bird Surveys and Avoid Disturbance of Nesting Birds

40 Please refer to Mitigation Measure BIO-75 in Chapter 12, *Terrestrial Biological Resources*,
41 Alternative 1A, Impact BIO-75.

1 2 3	Mitigation Measure AES-1a: Locate New Transmission Lines and Access Routes to Minimize the Removal of Trees and Shrubs and Pruning Needed to Accommodate New Transmission Lines and Underground Transmission Lines Where Feasible
4 5	Please refer to Mitigation Measure AES-1a in Chapter 17, <i>Aesthetics and Visual Resources</i> , Alternative 1A, Impact AES-1.
6 7	Mitigation Measure AES-1b: Install Visual Barriers between Construction Work Areas and Sensitive Receptors
8 9	Please refer to Mitigation Measure AES-1b in Chapter 17, <i>Aesthetics and Visual Resources</i> , Alternative 1A, Impact AES-1.
10 11	Mitigation Measure AES-1c: Develop and Implement a Spoil/Borrow and Reusable Tunnel Material Area Management Plan
12 13	Please refer to Mitigation Measure AES-1c in Chapter 17, <i>Aesthetics and Visual Resources,</i> Alternative 1A, Impact AES-1.
14	Mitigation Measure AES-1d: Restore Barge Unloading Facility Sites Once Decommissioned
15 16	Please refer to Mitigation Measure AES-1d in Chapter 17, <i>Aesthetics and Visual Resources</i> , Alternative 1A, Impact AES-1.
17 18	Mitigation Measure AES-1e: Apply Aesthetic Design Treatments to All Structures to the Extent Feasible
19 20	Please refer to Mitigation Measure AES-1e in Chapter 17, <i>Aesthetics and Visual Resources</i> , Alternative 1A, Impact AES-1.
21 22	Mitigation Measure AES-1f: Locate Concrete Batch Plants and Fuel Stations Away from Sensitive Visual Resources and Receptors and Restore Sites upon Removal of Facilities
23 24	Please refer to Mitigation Measure AES-1f in Chapter 17, <i>Aesthetics and Visual Resources,</i> Alternative 1A, Impact AES-1.
25 26	Mitigation Measure AES-1g: Implement Best Management Practices to Implement Project Landscaping Plan
27 28	Please refer to Mitigation Measure AES-1g in Chapter 17, <i>Aesthetics and Visual Resources,</i> Alternative 1A, Impact AES-1.
29 30	Mitigation Measure AES-4a: Limit Construction to Daylight Hours within 0.25 Mile of Residents
31 32	Please refer to Mitigation Measure AES-4a in Chapter 17, <i>Aesthetics and Visual Resources</i> , Alternative 1A, Impact AES-4.

1 2	Mitigation Measure AES-4b: Minimize Fugitive Light from Portable Sources Used for Construction
3 4	Please refer to Mitigation Measure AES-4b in Chapter 17, <i>Aesthetics and Visual Resources,</i> Alternative 1A, Impact AES-4.
5 6	Mitigation Measure AES-4c: Install Visual Barriers along Access Routes, Where Necessary, to Prevent Light Spill from Truck Headlights toward Residences
7 8	Please refer to Mitigation Measure AES-4c in Chapter 17, <i>Aesthetics and Visual Resources,</i> Alternative 1A, Impact AES-4.
9 10	Mitigation Measure TRANS-1a: Implement Site-Specific Construction Traffic Management Plan
11 12	Please refer to Mitigation Measure TRANS-1a in Chapter 19, <i>Transportation</i> , Alternative 1A, Impact TRANS-1.
13 14	Mitigation Measure TRANS-1b: Limit Hours or Amount of Construction Activity on Congested Roadway Segments
15 16	Please refer to Mitigation Measure TRANS-1b in Chapter 19, <i>Transportation</i> , Alternative 1A, Impact TRANS-1.
17 18	Mitigation Measure TRANS-1c: Make Good Faith Efforts to Enter into Mitigation Agreements to Enhance Capacity of Congested Roadway Segments
19 20	Please refer to Mitigation Measure TRANS-1c in Chapter 19, <i>Transportation</i> , Alternative 1A, Impact TRANS-1.
21 22	Mitigation Measure NOI-1a: Employ Noise-Reducing Construction Practices during Construction
23	Please refer to Mitigation Measure NOI-1a in Chapter 23, Noise, Alternative 1A, Impact NOI-1.
24 25	Mitigation Measure NOI-1b: Prior to Construction, Initiate a Complaint/Response Tracking Program
26	Please refer to Mitigation Measure NOI-1b in Chapter 23, Noise, Alternative 1A, Impact NOI-1.
27 28	Impact REC-3: Result in Long-Term Reduction of Recreational Navigation Opportunities as a Result of Constructing the Proposed Water Conveyance Facilities
29	NEPA Effects: Effects related to temporary conflicts with recreational opportunities or experiences
30	under this alternative would be to the same as those described for Alternative 4. Direct effects on
31	boat passage and navigation on the Sacramento River would result from construction of the intakes.
32	Effects of cofferdam construction could include reduced access and delays to boat passage and
33	navigation related to the narrower available river width and temporary speed zones. However, boat
34 35	passage volume along the corridor of the Sacramento River where intakes are proposed is low. Water-based recreational activities such as waterskiing, wakeboarding, tubing, or fishing are also
35 36	low. In addition, there is sufficient width in the channel to allow boat passage, with minor delays
50	iow in addition, there is sufficient which in the channel to anow boat passage, with hillior delays

- 1 related to construction speed zones. These effects on boat passage and navigation would be reduced
- 2 with the implementation of Mitigation Measure TRANS-1a that involves the BDCP proponents
- 3 developing and implementing site-specific construction traffic management plans, including
- 4 waterway navigation elements. Nonetheless, these effects would be long-term, lasting
- 5 approximately 5 years and would be considered adverse because of the reduced recreation
- 6 opportunity and experiences expected to exist near construction activity.
- 7 Construction of temporary barge unloading facilities would result in adverse effects on boat passage 8 and navigation on the Sacramento River and other waterways in the study area, including the 9 creation of obstructions to boat passage and associated boat traffic delays and temporary partial channel closures that could impede boat movement and eliminate recreational opportunities. In 10 waterways where waterskiing, wakeboarding, and tubing occur, recreation opportunities in the 11 12 vicinity of the barge unloading facilities would be eliminated during construction. Mitigation Measure TRANS-1a would be available to reduce effects to marine navigation by development and 13 14 implementation of site-specific construction traffic management plans, including specific measures related to management of barges and stipulations to notify the commercial and leisure boating 15 communities of proposed barge operations in the waterways. Additionally, BDCP proponents would 16 17 contribute funds for the construction of new recreation opportunities as well as for the protection of existing recreation opportunities as outlined in Recommendation DP R11 of the Delta Plan. BDCP 18 19 proponents would also assist in funding the expansion of state recreation areas in the Delta as described in Recommendation DP R13 of the Delta Plan. Potential uses of these funds could be for 20 the reopening of Brannan Island State Recreation Area, completion of Delta Meadows-Locke 21 22 Boarding House and potential addition of new State parks at Barker Slough, Elkhorn Basin, the 23 Wright-Elmwood Tract, and south Delta. The funds will be transferred prior to, or concurrent with, commencement of construction of the BDCP. This commitment serves to compensate for the loss of 24 25 recreational opportunities within the project area by providing a recreational opportunity 26 downstream/upstream in the same area for the same regional recreational users. These 27 commitments are further described in Appendix 3B, Environmental Commitments.
- 28 Invasive aquatic vegetation can limit access to boats and reduce swimming areas. CM13 (Invasive 29 Aquatic Vegetation Control) provides for the control of egeria, water hyacinth, and other IAV 30 throughout the Plan Area. However, the BDCP proponents would also commit to partner with existing programs operating in the Delta (including DBW, U.S. Department of Agriculture-31 32 Agriculture Research Service, University of California Cooperative Extension Weed Research and Information Center, California Department of Food and Agriculture, local Weed Management Areas, 33 34 Resource Conservation Districts, and the California Invasive Plant Council) to perform risk 35 assessment and subsequent prioritization of treatment areas to strategically and effectively reduce expansion of the multiple species of IAV in the Delta. This risk assessment would dictate where 36 37 initial control efforts would occur to maximize the effectiveness of the conservation measure. The funds will be transferred prior to, or concurrent with, commencement of construction of the BDCP. 38 39 Enhanced ability to control these invasive vegetation would lead to increased recreation opportunities which would compensate for the loss of recreational opportunities within the project 40 area by providing a recreational opportunity downstream/upstream in the same area for the same 41 regional recreational users. This commitment is described in Appendix 3B, Environmental 42 43 Commitments.
- CM13 (*Invasive Aquatic Vegetation Control*) and the environmental commitments would create and
   rehabilitate alternative recreation opportunities for those eliminated during construction. BDCP
   proponents would also ensure through various outreach methods that recreationists were aware of

nearby recreation opportunities for similar water sports (e.g., Victoria Canal, Empire Cut or Bishop
 Cut). Nonetheless, these effects would last up to 5 years (long-term) and would be considered
 adverse because of the reduced recreation opportunity and experiences expected to exist near
 construction activity.

5 **CEQA Conclusion:** Impacts on boat passage and navigation in the study area would result from the 6 construction of the intakes and temporary barge unloading facilities. Impacts would last 7 approximately 5 years and include obstruction and delays to boat passage and navigation as a result 8 of channel obstructions in addition to compliance with temporary speed zones. Temporary channel 9 closures could impede boat movement and eliminate recreational opportunities. In waterways where waterskiing, wakeboarding, and tubing occur, recreation opportunities would be eliminated 10 during construction. Mitigation Measure TRANS-1a would reduce impacts on marine navigation by 11 12 development and implementation of site-specific construction traffic management plans, including 13 specific measures related to management of barges and stipulations to notify the commercial and leisure boating communities of proposed barge operations in the waterways. While the 14 environmental commitments would reduce impacts on water-based recreation (water-skiing, 15 wakeboarding, tubing) in these areas by creating alternative recreation opportunities for those 16 17 eliminated during construction, these impacts would be long-term and considered significant and unavoidable. 18

- 19 Mitigation Measure TRANS-1a: Implement Site-Specific Construction Traffic Ma
- 20

### Mitigation Measure TRANS-1a: Implement Site-Specific Construction Traffic Management Plan

Please refer to Mitigation Measure TRANS-1a in Chapter 19, *Transportation*, Alternative 1A,
 Impact TRANS-1.

## Impact REC-4: Result in Long-Term Reduction of Recreational Fishing Opportunities as a Result of Constructing the Proposed Water Conveyance Facilities

*NEPA Effects*: Effects on recreational fishing under Alternative 8 would be the same as those
 described under Alternative 4, Impact REC-4.

27 As discussed in Chapter 11, Fish and Aquatic Resources, Section 11.3.4.15, Sacramento River and 28 Delta region fish populations would not be affected by changes to localized water quality conditions, underwater noise, fish stranding or other physical disturbances, or reduced habitat areas such that 29 recreational fishing opportunities would be substantially reduced during construction. BDCP 30 environmental commitments to prevent water quality effects include environmental training; 31 32 implementation of stormwater pollution prevention plans, erosion and sediment control plans, hazardous materials management plans, and spill prevention, containment, and countermeasure 33 plans; disposal of spoils, RTM, and dredged material; and a barge operations plan (Appendix 3B, 34 35 Environmental Commitments). RTM would be removed from RTM storage areas (which represent a substantial portion of the permanent impact areas) and reused, as appropriate, as bulking material 36 37 for levee maintenance, as fill material for habitat restoration projects, or other beneficial means of reuse identified for the material. Mitigation Measures AOUA-1a and AOUA-1b would be available to 38 avoid and minimize adverse effects on sport fish populations from impact pile driving. However, 39 40 construction conditions would introduce noise and visual disturbances that would affect the recreation experience for anglers. Although fish populations likely would not be affected to the 41 42 degree that fishing opportunities would be substantially reduced, construction conditions would introduce noise and visual disturbances that would affect the recreation experience for anglers. 43

While construction noise would be temporary, and primarily be limited to Monday through Friday, it 1 2 would be ongoing for up to 24 hours per day and for up to 5 years near individual work sites. Visual 3 setting disruptions could distract from the recreation experience including on weekends. However, 4 Mitigation Measures NOI-1a and NOI-1b would address construction noise effects. Additionally, 5 specific noise-generating activities near recreation areas would be scheduled to the extent possible so as to avoid effects on passive recreation activities on-shore fishing. Mitigation measures would 6 7 also be available to address construction-related visual effects on sensitive receptors from vegetation removal for transmission lines and access routes (AES-1a), provision of visual barriers 8 9 between construction work areas and sensitive receptors (AES-1b), and locating concrete batch plants and fuel stations away from sensitive resources and receptors (AES-1f). In addition, the 10 chapter identifies measures to address longer term visual effects associated with changes to the 11 landscape/visual setting from construction and the presence of new water conveyance features. 12 13 These include developing and implementing a spoil/borrow and RTM area management plan (AES-14 1c), restoring barge loading facility sites once they are decommissioned (AES-1d), applying aesthetic 15 design treatments to all structures to the extent feasible (AES-1e), restoring concrete batch plants and fuel stations upon removal of facilities (AES-1f), and implementing best management practices 16 17 to implement a project landscaping plan (AES-1g). Overall, construction of the proposed water conveyance facilities would not degrade the fishing experience for boat and on-shore fishing 18 19 locations. Additionally, anglers could move to other locations along the Sacramento River and throughout the Delta region and REC-2 would provide anglers with alternative bank fishing access 20 21 sites further removed from areas affected by construction. This effect would not be adverse.

22 **CEQA Conclusion:** The potential impact on covered and non-covered sport fish species from 23 construction activities would be considered less than significant because the BDCP would include 24 environmental commitments to prevent water quality effects include environmental training; 25 implementation of stormwater pollution prevention plans, erosion and sediment control plans, 26 hazardous materials management plans, and spill prevention, containment, and countermeasure 27 plans; disposal of spoils, RTM, and dredged material; and a barge operations plan (Appendix 3B, 28 Environmental Commitments) and Mitigation Measures AQUA-1a and AQUA-1b to avoid and 29 minimize adverse effects on sport fish populations from impact pile driving. Mitigation Measure 30 REC-2 would ensure continued access for bank fishing at established sport fishing locations such that there would be no long-term reduction of local fishing opportunities and experiences. This 31 impact would be less than significant. 32

- 33 Mitigation Measure REC-2: Provide Alternative Bank Fishing Access Sites
- Please refer to Mitigation Measure REC-2 under Impact REC-2 in the discussion of Alternative
   1A.

### Mitigation Measure AQUA-1a: Minimize the Use of Impact Pile Driving to Address Effects of Pile Driving and Other Construction-Related Underwater Noise

Please refer to Mitigation Measure AQUA-1a in Chapter 11, *Fish and Aquatic Resources*,
 Alternative 1A, Impact AQUA-1.

1 2	Mitigation Measure AQUA-1b: Use an Attenuation Device to Reduce Effects of Pile Driving and Other Construction-Related Underwater Noise
3 4	Please refer to Mitigation Measure AQUA-1b in Chapter 11, <i>Fish and Aquatic Resources</i> , Alternative 1A, Impact AQUA-1.
5 6	Mitigation Measure NOI-1a: Employ Noise-Reducing Construction Practices during Construction
7	Please refer to Mitigation Measure NOI-1a in Chapter 23, Noise, Alternative 1A, Impact NOI-1.
8 9	Mitigation Measure NOI-1b: Prior to Construction, Initiate a Complaint/Response Tracking Program
10	Please refer to Mitigation Measure NOI-1b in Chapter 23, Noise, Alternative 1A, Impact NOI-1.
11 12 13	Mitigation Measure AES-1a: Locate New Transmission Lines and Access Routes to Minimize the Removal of Trees and Shrubs and Pruning Needed to Accommodate New Transmission Lines and Underground Transmission Lines Where Feasible
14 15	Please refer to Mitigation Measure AES-1a in Chapter 17, <i>Aesthetics and Visual Resources,</i> Alternative 1A, Impact AES-1.
16 17	Mitigation Measure AES-1b: Install Visual Barriers between Construction Work Areas and Sensitive Receptors
18 19	Please refer to Mitigation Measure AES-1b in Chapter 17, <i>Aesthetics and Visual Resources</i> , Alternative 1A, Impact AES-1.
20 21	Mitigation Measure AES-1c: Develop and Implement a Spoil/Borrow and Reusable Tunnel Material Area Management Plan
22 23	Please refer to Mitigation Measure AES-1c in Chapter 17, <i>Aesthetics and Visual Resources,</i> Alternative 1A, Impact AES-1.
24	Mitigation Measure AES-1d: Restore Barge Unloading Facility Sites Once Decommissioned
25 26	Please refer to Mitigation Measure AES-1d in Chapter 17, <i>Aesthetics and Visual Resources</i> , Alternative 1A, Impact AES-1.
27 28	Mitigation Measure AES-1e: Apply Aesthetic Design Treatments to All Structures to the Extent Feasible
29 30	Please refer to Mitigation Measure AES-1e in Chapter 17, <i>Aesthetics and Visual Resources,</i> Alternative 1A, Impact AES-1.
31 32	Mitigation Measure AES-1f: Locate Concrete Batch Plants and Fuel Stations Away from Sensitive Visual Resources and Receptors and Restore Sites upon Removal of Facilities
33 34	Please refer to Mitigation Measure AES-1f in Chapter 17, <i>Aesthetics and Visual Resources</i> , Alternative 1A, Impact AES-1.

## 1Mitigation Measure AES-1g: Implement Best Management Practices to Implement Project2Landscaping Plan

Please refer to Mitigation Measure AES-1g in Chapter 17, *Aesthetics and Visual Resources*,
 Alternative 1A, Impact AES-1.

## Impact REC-5: Result in Long-Term Reduction of Recreational Fishing Opportunities as a Result of the Operation of the Proposed Water Conveyance Facilities

*NEPA Effects*: Operation of Alternative 8 may result in changes in entrainment, spawning, rearing
 and migration. However, in general, effects on (non-covered) fish species that are popular for
 recreational fishing as a result of these changes are not of a nature/level that will adversely affect
 recreational fishing. While there are some significant impacts to specific non-covered species, as
 discussed in Chapter 11, *Fish and Aquatic Resources*, Section 11.3.4.15, they are typically limited to
 specific rivers and not the population of that species as a whole. The effect is not adverse because it
 would not result in a substantial long-term reduction in recreational fishing opportunities

*CEQA Conclusion:* The potential impact on covered and non-covered sport fish species from
 operation of Alternative 8 would be considered less than significant because any impacts to fish and,
 as a result, impacts to recreational fishing, are anticipated to be isolated to certain areas and would
 not impact the species population of any popular sportfishing species overall.

## Impact REC-6: Cause a Change in Reservoir or Lake Elevations Resulting in Substantial Reductions in Water-Based Recreation Opportunities and Experiences at North- and South of-Delta Reservoirs

NEPA Effects: Operation of Alternative 8 would result in changes in the frequency with which the
 end of September reservoir levels at study area reservoirs fall below levels identified as important
 water-dependent recreation thresholds relative to Existing Conditions (CEQA baseline) and the No
 Action Alternative (2060) (alternative operations contribution [impact] comparison) (Table 15-12a
 and Table 15-12b). These changes are discussed below. Also see Chapter 3, Description of
 Alternatives, Section 3.6.4.2, for detailed information on the operational scenarios, and Appendix 5A,
 Modeling Methodology, for an explanation of the CALSIM II model and assumptions.

### 28 Existing Conditions (CEQA Baseline) Compared to Alternative 8 (2060)

29 As shown in Table 15-12a and Table 15-12b, under Alternative 8 there would be from 4 to 73 30 additional years of the recreation thresholds being exceeded at the reservoirs relative to the existing 31 condition. These represent a greater than 10% increased exceedance of the reservoir thresholds at 32 Trinity Lake, Lake Oroville, Folsom Lake, and San Luis Reservoir. However, as discussed under 33 Section 15.3.1, Methods for Analysis, these changes in SWP/CVP reservoir elevations are caused by sea level rise, climate change, and operation of the alternative. It is not possible to specifically define 34 the exact extent of the changes due to implementation of the action alternative using these model 35 simulation results. Thus, the precise contributions of sea level rise and climate change to the total 36 37 differences between Existing Conditions and Alternative 8 cannot be isolated in this comparison. 38 Please refer to the comparison of the No Action Alternative (2060) to Alternative 8 (2060) for a discussion of the potential effects on end-of-September reservoir and lake elevations attributable to 39

40 operation of Alternative 8.

### 1 No Action Alternative (2060) Compared to Alternative 8 (2060)

The comparison of Alternative 8 (LLT-2060) to the No Action Alternative (2060) condition most closely represents changes in reservoir elevations that may occur as a result of operation of the alternative because both conditions include sea level rise and climate change (see Appendix 5A, *Modeling Methodology*).

6 In comparisons of Alternative 8 (2060) operations to No Action Alternative (2060), the CALSIM II 7 modeling results indicate that reservoir levels under Alternative 8 operations, with the exception of 8 San Luis Reservoir, would either not change (Lake Oroville and New Melones Lake) or would fall 9 below the individual reservoir thresholds less frequently than under No Action Alternative (2060) (Table 15-12a and Table 15-12b). These changes in reservoir elevations would not be adverse at 10 Trinity Lake, Shasta Lake, Lake Oroville, Folsom Lake, and New Melones Lake. At Trinity Lake, 11 Shasta Lake, and Folsom Lake, these changes would be considered beneficial effects on recreation 12 opportunities and experiences under Alternative 8 operations because there would be fewer years 13 in which the lake levels fall below the recreation threshold relative to No Action Alternative (2060) 14 conditions. Operation of Alternative 8 would not adversely affect water-dependent or water-15 16 enhanced recreation at these reservoirs. Overall, these conditions represent improved recreation 17 conditions under operation of Alternative 8 because there would be fewer years in which end-of-September reservoir levels would fall below the recreation thresholds thus indicating better boating 18 19 opportunities, when compared to No Action Alternative (2060) conditions.

- 20 At San Luis Reservoir, recreation boating opportunity in September would be reduced more frequently under Alternative 8 (2060) (67 years) relative to No Action Alternative (2060) for the 21 22 Dinosaur Point boat launch. In addition, modeling indicates that reservoir levels would fall below the Basalt boat launch threshold levels more frequently under Alternative 8 (2060) conditions 23 24 (there would be 59 additional years) relative to the No Action Alternative (2060) conditions. These increases in the loss of boating recreation opportunity at San Luis Reservoir would be considered 25 substantial changes from the No Action Alternative (2060) conditions and would be adverse. 26 27 Mitigation Measure REC-6 would be available to address this effect.
- **CEQA** Conclusion: This impact on water-dependent and water-enhanced recreation opportunities at 28 29 Trinity Lake, Shasta Lake, Lake Oroville, Folsom Lake, and New Melones Reservoir would be less 30 than significant because the CALSIM II modeling results indicate that reservoir levels attributable to Alternative 8 (2060) operations would either not change (Lake Oroville and New Melones Lake) or 31 32 would fall below the individual reservoir thresholds less frequently than under No Action Alternative (2060). Because there would be fewer years in which the reservoir or lake levels fall 33 below the recreation threshold relative to No Action Alternative (2060) conditions, these impacts 34 35 would be considered beneficial impacts on recreation opportunities and experiences. At San Luis Reservoir, boating opportunity would be reduced more frequently for the Dinosaur Point boat 36 37 launch (67 additional years relative to the No Action Alternative [2060]) and the Basalt boat launch (59 additional years relative to the No Action Alternative [2060]). These changes in boat access to 38 39 the reservoir would be a greater than 10% change (8 years) and could be a significant impact on 40 opportunities at San Luis Reservoir. Mitigation Measure REC-6 would reduce this impact to less than significant. 41

## 1Mitigation Measure REC-6: Provide a Temporary Alternative Boat Launch to Ensure2Access to San Luis Reservoir

Consistent with applicable recreation management plans, DWR and Reclamation will work with DPR to establish a boat ramp extension at or near the Basalt boat launch or other alternative boat ramp site at San Luis Reservoir to maintain reservoir access in years when access becomes unavailable.

## Impact REC-7: Result in Long-Term Reduction in Water-Based Recreation Opportunities as a Result of Maintenance of the Proposed Water Conveyance Facilities

9 **NEPA Effects:** Effects related to changes to boat passage and navigation as a result of maintenance of 10 intake facilities would be similar to those described for Alternative 1A; however, maintenance activities would only be necessary for three intake facilities under this alternative. Maintenance 11 would result in periodic temporary but not substantial effects on boat passage and water-based 12 recreational activities. Any effects would be short-term (less than 2 years) and intermittent. Other 13 14 facility maintenance activities would occur on land and would not affect boat passage and 15 navigation. Implementation of the environmental commitment to provide notification of construction and maintenance activities in waterways (Appendix 3B, Environmental Commitments) 16 17 would reduce these effects. These effects are not considered adverse.

18 **CEQA Conclusion:** Effects on recreation resulting from the maintenance of intake facilities would be short-term and intermittent and would not result in significant impacts on boat passage, navigation, 19 or water-based recreation within the vicinity of the intakes. In addition, implementation of the 20 environmental commitment to provide notification of construction and maintenance activities in 21 22 waterways (Appendix 3B, Environmental Commitments) would further minimize these effects. 23 Intake maintenance impacts on recreation would be considered less than significant because impacts, if any, on public access or public use of established recreation facilities would last for 2 24 years or less. Mitigation is not required. 25

## Impact REC-8: Result in Long-Term Reduction in Land-Based Recreation Opportunities as a Result of Maintenance of the Proposed Water Conveyance Facilities

- *NEPA Effects:* Changes to land-based recreation as a result of maintenance of conveyance facilities
   under Alternative 8 would be the same as those described for Alternative 4, Impact REC-8.
   Maintenance would be short-term and intermittent and would be conducted within the individual
   facility right-of-way, which does not include any recreation facilities or recreation use areas. There
   would be no adverse effects on recreation opportunities as a result of maintenance of the proposed
   water conveyance facilities.
- *CEQA Conclusion*: Maintenance of conveyance facilities would be short-term and intermittent and
   would not result in any changes to land-based recreational opportunities. Therefore, there would be
   no impact. Mitigation is not required.

## Impact REC-9: Result in Long-Term Reduction in Fishing Opportunities as a Result of Implementing Conservation Measures 2–21

- 39 **NEPA Effects:** Construction, and operation and maintenance of the proposed conservation
- 40 components as part of Alternative 8 could have effects related to recreational fishing that are similar
- in nature to those discussed above for construction, and operation and maintenance of proposed

- 1 water conveyance facilities. Although similar in nature, the potential intensity of any effects would
- 2 likely be substantially lower because the nature of the activities associated with implementing the
- 3 conservation components would be different—less heavy construction equipment would be
- 4 required and the restoration actions would be implemented over a longer time frame than CM1.
- 5 Potential effects from implementation of the conservation components would be dispersed over a
- 6 larger area and would generally involve substantially fewer construction and operation effects
- 7 associated with built facilities. Additionally, overall, the habitat restoration and enhancement
- 8 components would be expected to result in long-term benefits to aquatic species. Additional
- 9 discussion related to the individual conservation measures is provided below.
- With regards to fishing opportunities, effects of implementing the conservation components under
  Alternative 8 would be similar to those described for Alternative 1A; however, under this
  Alternative, target acreages for enhancement or restoration may be altered. CM2-CM21 would be
  expected to improve fishing opportunities in the study area although some effect on fishing
  opportunities could take place during implementation of the conservation measures. Overall,
  implementing the proposed conservation components would be expected to provide beneficial
  effects on aquatic habitat and fish abundance thereby improving fishing opportunities
- 17 **CEQA Conclusion:** CM2–CM21 in the long-term would be expected to improve fishing opportunities by enhancing fish habitat in the Yolo Bypass; restoring tidal habitat, seasonally inundated 18 floodplains, channel margins, and riparian habitat; controlling aquatic vegetation and predators; 19 controlling illegal harvest of covered species; and expanding boat launch facilities. During the 20 implementation stage, these measures could result in impacts on fishing opportunities by 21 22 temporarily or permanently limiting access to fishing sites and disturbing fish habitat. CM2 would increase the floodplain footprint in the Yolo Bypass Wildlife Area, which would result in decreased 23 24 onshore fishing opportunities. These impacts would be considered less than significant because the 25 BDCP would include environmental commitments to consult with CDFW to expand wildlife viewing, 26 angling, and hunting opportunities, as described in Recommendation DP R14 of the Delta Plan(Appendix 3B, Environmental Commitments). CM4, CM13, and CM15 target predator fish species 27 28 and although these CMs would result in highly localized reductions of predatory species, overall, these measures would not result in an appreciable decrease in Delta-wide abundances of predatory 29 30 game fish (refer to Chapter 11, Fish and Aquatic Resources, Section 11.3.4.15). Construction of facilities could have short-term impacts on the noise or visual setting and could indirectly affect 31 recreational fishing. The potential impact on covered and non-covered sport fish species from 32 construction activities would be considered less than significant because the BDCP would include 33 34 environmental commitments to prevent water quality effects include environmental training; 35 implementation of stormwater pollution prevention plans, erosion and sediment control plans, 36 hazardous materials management plans, and spill prevention, containment, and countermeasure 37 plans; disposal of spoils, and dredged material; and a barge operations plan (Appendix 3B, 38 *Environmental Commitments*). In addition, mitigation measures and environmental commitments 39 identified to reduce the effects of constructing CM1 would also be used to minimize effects of construction on recreation (i.e., visual conditions, noise, transportation/access) associated with 40 41 implementation of the other conservation components. Because construction of the conservation measure component facilities would be less intense and of shorter duration than construction of 42 43 CM1 conveyance facilities, the mitigation measures and environmental commitments would reduce the construction-related impacts on recreational fishing associated with the other conservation 44 measures to a less-than-significant level. Further, the individual facilities or conservation elements 45

- will undergo additional environmental review and permitting which will include identification of
   site-specific measures to further protect resources.
- 3 Environmental commitments that will reduce construction-related impacts on recreation include a 4 noise abatement plan and consultation with CDFW to expand recreational opportunities (Appendix 5 3B, Environmental Commitments; also see additional discussion under Impact REC-2 and Impact REC-3, above). In addition, a number of mitigation measures will address construction-related 6 7 impacts on recreational fishing by reducing the degree of aesthetic and visual degradation at 8 construction sites (see Chapter 17, Aesthetics and Visual Resources, Section 17.3.3.2, Mitigation 9 Measures AES-1a, AES-1b, AES-1c, AES-1d, AES-1e, AES-1f, AES-1g, AES-4b, and AES-4c; also see additional discussion under Impact REC-2 and Impact REC-3, above). Mitigation measures TRANS-10 1a, TRANS-1b, and TRANS-1c will address traffic and transportation safety and access conditions 11 12 that could affect public use of recreation areas (see additional discussion under Impact REC-2 and Impact REC-3, above, and Chapter 19, Transportation, Section 19.3.3.15). Mitigation measures NOI-13 1a and NOI-1b will address construction-related noise concerns (see additional discussion under 14 Impact REC-2 and Impact REC-3, above and Chapter 23, *Noise*, Section 23.4.3.15). Finally, should 15 construction of conservation measure facilities require pile-driving, mitigation measures to protect 16 17 fish and aquatic species would be implemented to reduce these impacts (see additional discussion under Impact REC-4, above and Chapter 11, Fish and Aquatic Resources, Section 11.3.4.15). 18
- In the long term, the impact on fishing opportunities would be considered beneficial because the
   conservation measures are intended to enhance aquatic habitat and fish abundance.
- Mitigation Measure AES-1a: Locate New Transmission Lines and Access Routes to
   Minimize the Removal of Trees and Shrubs and Pruning Needed to Accommodate New
   Transmission Lines and Underground Transmission Lines Where Feasible
- Please refer to Mitigation Measure AES-1a in Chapter 17, *Aesthetics and Visual Resources*,
  Alternative 1A, Impact AES-1.

## Mitigation Measure AES-1b: Install Visual Barriers between Construction Work Areas and Sensitive Receptors

Please refer to Mitigation Measure AES-1b in Chapter 17, *Aesthetics and Visual Resources*,
Alternative 1A, Impact AES-1.

## 30Mitigation Measure AES-1c: Develop and Implement a Spoil/Borrow and Reusable Tunnel31Material Area Management Plan

Please refer to Mitigation Measure AES-1c in Chapter 17, *Aesthetics and Visual Resources*,
 Alternative 1A, Impact AES-1.

### 34 Mitigation Measure AES-1d: Restore Barge Unloading Facility Sites Once Decommissioned

Please refer to Mitigation Measure AES-1d in Chapter 17, *Aesthetics and Visual Resources*,
 Alternative 1A, Impact AES-1.

1	Mitigation Measure AES-1e: Apply Aesthetic Design Treatments to All Structures to the
2	Extent Feasible
3 4	Please refer to Mitigation Measure AES-1e in Chapter 17, <i>Aesthetics and Visual Resources,</i> Alternative 1A, Impact AES-1.
5	Mitigation Measure AES-1f: Locate Concrete Batch Plants and Fuel Stations Away from
6	Sensitive Visual Resources and Receptors and Restore Sites upon Removal of Facilities
7 8	Please refer to Mitigation Measure AES-1f in Chapter 17, <i>Aesthetics and Visual Resources,</i> Alternative 1A, Impact AES-1.
9	Mitigation Measure AES-1g: Implement Best Management Practices to Implement Project
10	Landscaping Plan
11 12	Please refer to Mitigation Measure AES-1g in Chapter 17, <i>Aesthetics and Visual Resources,</i> Alternative 1A, Impact AES-1.
13	Mitigation Measure AES-4b: Minimize Fugitive Light from Portable Sources Used for
14	Construction
15 16	Please refer to Mitigation Measure AES-4b in Chapter 17, <i>Aesthetics and Visual Resources,</i> Alternative 1A, Impact AES-4.
17	Mitigation Measure AES-4c: Install Visual Barriers along Access Routes, Where Necessary,
18	to Prevent Light Spill from Truck Headlights toward Residences
19 20	Please refer to Mitigation Measure AES-4c in Chapter 17, <i>Aesthetics and Visual Resources,</i> Alternative 1A, Impact AES-4.
21	Mitigation Measure TRANS-1a: Implement Site-Specific Construction Traffic Management
22	Plan
23 24	Please refer to Mitigation Measure TRANS-1a in Chapter 19, <i>Transportation</i> , Alternative 1A, Impact TRANS-1.
25	Mitigation Measure TRANS-1b: Limit Hours or Amount of Construction Activity on
26	Congested Roadway Segments
27 28	Please refer to Mitigation Measure TRANS-1b in Chapter 19, <i>Transportation</i> , Alternative 1A, Impact TRANS-1.
29	Mitigation Measure TRANS-1c: Make Good Faith Efforts to Enter into Mitigation
30	Agreements to Enhance Capacity of Congested Roadway Segments
31 32	Please refer to Mitigation Measure TRANS-1c in Chapter 19, <i>Transportation</i> , Alternative 1A, Impact TRANS-1.
33	Mitigation Measure NOI-1a: Employ Noise-Reducing Construction Practices during
34	Construction
35	Please refer to Mitigation Measure NOI-1a in Chapter 23, Noise, Alternative 1A, Impact NOI-1.

1Mitigation Measure NOI-1b: Prior to Construction, Initiate a Complaint/Response2Tracking Program

<sup>3</sup> Please refer to Mitigation Measure NOI-1b in Chapter 23, *Noise*, Alternative 1A, Impact NOI-1.

## Mitigation Measure AQUA-1a: Minimize the Use of Impact Pile Driving to Address Effects of Pile Driving and Other Construction-Related Underwater Noise

Please refer to Mitigation Measure AQUA-1a in Chapter 11, *Fish and Aquatic Resources*,
 Alternative 1A, Impact AQUA-1.

### 8 Mitigation Measure AQUA-1b: Use an Attenuation Device to Reduce Effects of Pile Driving 9 and Other Construction-Related Underwater Noise

Please refer to Mitigation Measure AQUA-1b in Chapter 11, *Fish and Aquatic Resources*,
 Alternative 1A, Impact AQUA-1.

### Impact REC-10: Result in Long-Term Reduction in Boating-Related Recreation Opportunities as a Result of Implementing Conservation Measures 2–21

**NEPA Effects:** Effects on boating-related recreation activities stemming from implementation of the 14 conservation components under Alternative 8 would be similar to those described for Alternative 15 1A; however, under this Alternative, target acreages for enhancement or restoration may be altered. 16 Implementing the conservation measures could result in an adverse effect on recreation by limiting 17 boating by reducing the extent of navigable waterways available to boaters. Once implemented, the 18 19 conservation measures could provide beneficial effects to recreation by expanding the extent of navigable waterways available to boaters, improving and expanding boat launch facilities, and 20 removing nonnative vegetation that restricts or obstructs navigation. 21

22 Under CM18, construction of a genetic refuge and research facility at the former Army Reserve near the Delta Marina Yacht Harbor could result in construction-related effects on boaters at this site. The 23 BDCP proponents would implement environmental commitments to include a noise abatement plan 24 25 (Appendix 3B, Environmental Commitments; also see additional discussion under Impact REC-2 and Impact REC-3, above) to lessen these impacts. In addition, a number of mitigation measures are 26 available to address construction-related effects on recreational boating by reducing the degree of 27 28 aesthetic and visual degradation at the construction site (see Chapter 17, Aesthetics and Visual 29 Resources, Section 17.3.3.2, Mitigation Measures AES-1a, AES-1b, AES-1c, AES-1d, AES-1e, AES-1f, 30 AES-1g, AES-4b, and AES-4c; also see additional discussion under Impact REC-2 and Impact REC-3, above). Mitigation measures TRANS-1a, TRANS-1b, and TRANS-1c are available to address traffic 31 and transportation safety and access conditions of the marina (see additional discussion under 32 Impact REC-2 and Impact REC-3, above, and Chapter 19, Transportation, Section 19.3.3.15). 33 Mitigation measures NOI-1a and NOI-1b are available to address construction-related noise 34 35 concerns (see additional discussion under Impact REC-2 and Impact REC-3, above and Chapter 23, Noise, Section 23.4.3.15). 36

*CEQA Conclusion*: Channel modification and other activities associated with implementation of
 some habitat restoration and enhancement measures and other conservation measures would limit
 some opportunities for boating and boating-related recreation by reducing the extent of navigable
 water available to boaters. Temporary effects would also stem from construction, which may limit
 boat access, speeds, or create excess noise, odors, or unattractive visual scenes during periods of

- implementation. However, BDCP conservation measures would also lead to an enhanced boating
   experience by expanding the extent of navigable waterways available to boaters, improving and
   expanding boat launch facilities, and removing nonnative vegetation that restricts or obstructs
   navigation. Because these measures would not be anticipated to result in a substantial long-term
   disruption of boating activities, this impact is considered less than significant for the conservation
   measures, with the exception of CM18, discussed further below.
- 7 Under CM18, construction of a genetic refuge and research facility at the former Army Reserve near 8 the Delta Marina Yacht Harbor could result in construction-related impacts on boaters at this site. 9 The BDCP proponents would implement environmental commitments to include a noise abatement 10 plan (Appendix 3B, Environmental Commitments; also see additional discussion under Impact REC-2 and Impact REC-3, above) to lessen these impacts. In addition, a number of mitigation measures 11 address construction-related impacts on recreational boating by reducing the degree of aesthetic 12 and visual degradation at the construction site (see Chapter 17, Aesthetics and Visual Resources, 13 Section 17.3.3.2, Mitigation Measures AES-1a, AES-1b, AES-1c, AES-1d, AES-1e, AES-1f, AES-1g, AES-14 4b, and AES-4c; also see additional discussion under Impact REC-2 and Impact REC-3, above). 15 Mitigation measures TRANS-1a, TRANS-1b, and TRANS-1c will address traffic and transportation 16 17 safety and access conditions of the marina (see additional discussion under Impact REC-2 and 18 Impact REC-3, above, and Chapter 19, *Transportation*, Section 19.3.3.15). Mitigation measures NOI-19 1a and NOI-1b will address construction-related noise concerns (see additional discussion under Impact REC-2 and Impact REC-3, above and Chapter 23, Noise, Section 23.4.3.15). Implementation of 20 these measures, as determined applicable to construction of this facility under future site-specific 21 22 environmental review, would reduce impacts on recreational boating to less than significant. No additional mitigation would be required. 23
- Mitigation Measure AES-1a: Locate New Transmission Lines and Access Routes to
   Minimize the Removal of Trees and Shrubs and Pruning Needed to Accommodate New
   Transmission Lines and Underground Transmission Lines Where Feasible
- Please refer to Mitigation Measure AES-1a in Chapter 17, *Aesthetics and Visual Resources*,
  Alternative 1A, Impact AES-1.
- Mitigation Measure AES-1b: Install Visual Barriers between Construction Work Areas and
   Sensitive Receptors
- Please refer to Mitigation Measure AES-1b in Chapter 17, *Aesthetics and Visual Resources*,
   Alternative 1A, Impact AES-1.

## 33Mitigation Measure AES-1c: Develop and Implement a Spoil/Borrow and Reusable Tunnel34Material Area Management Plan

- Please refer to Mitigation Measure AES-1c in Chapter 17, *Aesthetics and Visual Resources*,
   Alternative 1A, Impact AES-1.
- 37 Mitigation Measure AES-1d: Restore Barge Unloading Facility Sites Once Decommissioned
- Please refer to Mitigation Measure AES-1d in Chapter 17, *Aesthetics and Visual Resources*,
   Alternative 1A, Impact AES-1.

1	Mitigation Measure AES-1e: Apply Aesthetic Design Treatments to All Structures to the
2	Extent Feasible
3 4	Please refer to Mitigation Measure AES-1e in Chapter 17, <i>Aesthetics and Visual Resources,</i> Alternative 1A, Impact AES-1.
5	Mitigation Measure AES-1f: Locate Concrete Batch Plants and Fuel Stations Away from
6	Sensitive Visual Resources and Receptors and Restore Sites upon Removal of Facilities
7 8	Please refer to Mitigation Measure AES-1f in Chapter 17, <i>Aesthetics and Visual Resources,</i> Alternative 1A, Impact AES-1.
9	Mitigation Measure AES-1g: Implement Best Management Practices to Implement Project
10	Landscaping Plan
11 12	Please refer to Mitigation Measure AES-1g in Chapter 17, <i>Aesthetics and Visual Resources,</i> Alternative 1A, Impact AES-1.
13	Mitigation Measure AES-4b: Minimize Fugitive Light from Portable Sources Used for
14	Construction
15 16	Please refer to Mitigation Measure AES-4b in Chapter 17, <i>Aesthetics and Visual Resources,</i> Alternative 1A, Impact AES-4.
17	Mitigation Measure AES-4c: Install Visual Barriers along Access Routes, Where Necessary,
18	to Prevent Light Spill from Truck Headlights toward Residences
19 20	Please refer to Mitigation Measure AES-4c in Chapter 17, <i>Aesthetics and Visual Resources,</i> Alternative 1A, Impact AES-4.
21	Mitigation Measure TRANS-1a: Implement Site-Specific Construction Traffic Management
22	Plan
23 24	Please refer to Mitigation Measure TRANS-1a in Chapter 19, <i>Transportation</i> , Alternative 1A, Impact TRANS-1.
25	Mitigation Measure TRANS-1b: Limit Hours or Amount of Construction Activity on
26	Congested Roadway Segments
27 28	Please refer to Mitigation Measure TRANS-1b in Chapter 19, <i>Transportation</i> , Alternative 1A, Impact TRANS-1.
29	Mitigation Measure TRANS-1c: Make Good Faith Efforts to Enter into Mitigation
30	Agreements to Enhance Capacity of Congested Roadway Segments
31 32	Please refer to Mitigation Measure TRANS-1c in Chapter 19, <i>Transportation</i> , Alternative 1A, Impact TRANS-1.
33	Mitigation Measure NOI-1a: Employ Noise-Reducing Construction Practices during
34	Construction
35	Please refer to Mitigation Measure NOI-1a in Chapter 23, Noise, Alternative 1A, Impact NOI-1.

## 1Mitigation Measure NOI-1b: Prior to Construction, Initiate a Complaint/Response2Tracking Program

<sup>3</sup> Please refer to Mitigation Measure NOI-1b in Chapter 23, *Noise*, Alternative 1A, Impact NOI-1.

## Impact REC-11: Result in Long-Term Reduction in Upland Recreational Opportunities as a Result of Implementing Conservation Measures 2–21

**NEPA Effects:** Implementing the conservation components under Alternative 8 would have similar 6 7 impacts on upland recreation activities as those described for Alternative 1A; however, under this Alternative, target acreages for enhancement or restoration may be altered. Implementing the 8 9 conservation measures could result in an adverse effect on recreation opportunities by reducing the 10 extent of upland recreation sites and activities. Once implemented, the conservation measures could adversely affect recreation by reducing the extent of upland areas suitable for hiking, nature 11 photography, or other similar activity. However, environmental commitments would reduce these 12 effects, and implementation of the measures would also restore or enhance new potential sites for 13 14 upland recreation thereby improving the quality recreational opportunities. CM17–CM21 involve 15 enforcement, management, or other individual, localized project components that would not affect upland recreation opportunities. CM17 is an enforcement funding mechanism and would not result 16 17 in a physical change to upland areas; construction under CM18, CM19 or CM21 would not affect existing upland recreation areas; and CM20 is an enforcement action primarily located at boat 18 launches and would not affect upland recreation areas and related opportunities. These measures 19 20 are not discussed further in this analysis.

**CEQA** Conclusion: Site preparation and earthwork activities associated with a number of 21 22 conservation measures would temporarily limit opportunities for upland recreational activities 23 where they occur in or near existing recreational areas. Noise, odors, and visual effects of 24 construction activities would also temporarily compromise the quality of upland recreation in and around these areas. Additionally, it is possible that current areas of upland recreation would be 25 26 converted to wetland or other landforms poorly suited to hiking, nature photography, or other 27 activities. These impacts on upland recreational opportunities would be considered less than significant because the BDCP would include environmental commitments that would require BDCP 28 29 proponents to consult with CDFW to expand wildlife viewing, angling, and hunting opportunities, as 30 described in Recommendation DP R14 of the Delta Plan (Appendix 3B, Environmental 31 *Commitments*). Near-term implementation would also restore or enhance new potential sites for upland recreation and the measure would improve the quality of existing recreational opportunities 32 33 adjacent to areas modified by the conservation measures. These measures would not be anticipated to result in a substantial long-term disruption of upland recreational activities; thus, this impact is 34 35 considered less than significant.

## Impact REC-12: Compatibility of the Proposed Water Conveyance Facilities and Other Conservation Measures with Federal, State, or Local Plans, Policies, or Regulations Addressing Recreation Resources

NEPA Effects: Constructing conveyance facilities (CM1) and implementing CM2–CM21 under
 Alternative 8 would generally have the same potential for incompatibilities with one or more plans
 and policies related to protecting and promoting recreation opportunities in the study area as
 described for Alternative 4, Impact AES-12. As described under Alternative 4, there would be
 potential for the alternative to be incompatible with plans and policies related to protecting and

- 1 promoting recreation opportunities in the study area (i.e., The Johnston-Baker-Andal-Boatwright
- 2 Delta Protection Act of 1992, Delta Protection Commission Land Use and Resource Management Plan
- 3 for the Primary Zone of the Delta, Delta Plan, Brannan Island and Franks Tract State Recreation Areas
- 4 *General Plan*). In addition, with the exception of Solano County, the alternative may be incompatible
- 5 with county general plan policies that protect visual resources in the study area.
- 6 **CEQA Conclusion:** The incompatibilities identified in the analysis indicate the potential for a
- 7 physical consequence to the environment. The physical effects are discussed in impacts REC-1
- 8 through REC-11, above and no additional CEQA conclusion is required related to the compatibility of
- 9 the alternative with relevant plans and polices.

## 1015.3.3.16Alternative 9—Through Delta/Separate Corridors (15,000 cfs;11Operational Scenario G)

- 12 Table 15-16 lists the recreation sites that fall within the construction impact area. Specific effects are
- 13 discussed below.

Recreation Site or Area	Primary Alternative Feature	Impact Source	Duration
Stone Lake National Wildlife Refuge	Access road	Noise and visual disturbances	Up to 1 year
Delta Meadows River Park (note: this park remains closed until further notice)	Channel enlargement and work area; operable barrier and work area; bridge; transmission line; access road; borrow and / or spoil site; fuel station	Noise and visual disturbances	Up to 2 years
Cosumnes River Preserve	Channel enlargement and work area; operable barrier and work area; bridge; transmission line; access road; borrow and / or spoil site	Noise and visual disturbances; access	Up to 2 years
Boathouse Marina	Intake and work area; operable barrier; fish screen area; transmission line	Noise and visual disturbances; access	Up to 4 years Permanent displacement of area by fish screen
Landing 63	Intake and work area; operable barrier; fish screen area; transmission line	Noise and visual disturbances; access	Up to 4 years
Deckhand's Marine Supply	Intake and work area; operable barrier; fish screen area; transmission line	Noise and visual disturbances; access	Up to 4 years
Walnut Grove Dock	Intake and work area; operable barrier; fish screen area; transmission line	Noise and visual disturbance; access	Up to 4 years Permanent displacement of area by fish screen
Boon Dox Dock	Intake and work area; operable barrier; fish screen area; transmission line	Noise and visual disturbances; access	Up to 4 years Permanent displacement of area by fish screen
Dagmars Landing	Intake and work area; operable barrier; fish screen area; transmission line	Noise and visual disturbances; access	Up to 4 years

#### 14 Table 15-16. Recreation Sites Potentially Affected during Construction of Alternative 9

perable barrier and work area; access ad.	Noise and visual disturbances	Up to 2 years
perable barrier and work area; borrow nd/or spoil site; access road; ansmission line	Noise and visual disturbances	Up to 2 years
edging work area; spoil area; access ad; operable barrier and associated ork area.	Noise and visual disturbances; access	Up to 2 years
redging work area; access road; spoil ce	Noise and visual disturbances; access	Up to 2 years
nal; siphon and associated work area; prrow and/or spoil site; access road;	Noise and visual disturbances; access	Up to 2 years
nal; levee work area; new channel; ansmission line	Noise and visual disturbances; access	Up to 2 years
ai e a o r e c e in ai bl	hsmission line dging work area; spoil area; access d; operable barrier and associated rk area. dging work area; access road; spoil al; siphon and associated work area; row and/or spoil site; access road; al; levee work area; new channel; hsmission line e from DWR: CPAD, Green Info Netwo	As mission line Adging work area; spoil area; access d; operable barrier and associated rk area. Adging work area; access road; spoil al; siphon and associated work area; row and/or spoil site; access road; al; levee work area; new channel; Noise and visual disturbances; access Noise and visual disturbances; access Noise and visual disturbances; access

Note: Construction duration information is approximate and subject to further revision.

1

## Impact REC-1: Permanent Displacement of Existing Well-Established Public Use or Private Commercial Recreation Facility Available for Public Access as a Result of the Location of Proposed Water Conveyance Facilities

**NEPA Effects:** There are six recreation sites or areas within the Alternative 9 construction footprint 5 (Mapbook Figure 15-5), three of which would be permanently displaced by placement of the fish 6 7 screen and intakes at the Delta Cross Channel and Georgiana Slough. Construction of the fish screens and intakes would result in permanent direct effects on recreation opportunities available at the 8 9 Boathouse Marina, Walnut Grove Public Guest Dock, and Boon Dox guest dock in Walnut Grove. In 10 addition, although operable barriers are proposed within Delta Meadows River Park, Brannan Island State Recreation Area, and Sherman Island, placement of these features within these areas would 11 not result in displacement of any existing facilities, but would result in temporary construction-12 related effects which are discussed under Impact REC-2, below. In addition, it is noted that the effect 13 on recreation at Delta Meadows River Park and Brannan Island State Recreation Area would further 14 15 depend on whether these parks are reopened and operational at the time of construction.

### 16 Boathouse Marina

17 Recreation opportunities at Boathouse Marina at Locke would be directly affected by the fish screen installed at the mouth of the Delta Cross Channel. The upstream most 650 feet of the 2,800-foot-long 18 19 fish screen would occupy about 50% of the riverbank area now occupied by the marina. The marina 20 provides 56 boat berths and indoor storage for 48 boats. In addition, modification of the river levee 21 in conjunction with the fish screen would require removal of the main marina building, a former packing shed that provides indoor boat storage and houses the marina office, and other marina 22 23 services. Because installing the fish screen would require a portion of the marina berths and the primary marina structure to be removed, the marina could no longer operate in this location, and 24 25 these berthing opportunities would be lost.

#### 1 Walnut Grove Public Guest Dock

2 The Walnut Grove public guest dock, just upstream of the Walnut Grove Bridge, could also be

- 3 affected by the fish screen at the mouth of the Delta Cross Channel. The downstream end of the fish
- 4 screen would be immediately upstream of the guest dock. Addition of the fish screen to the
- 5 waterway could make it more challenging for boats to navigate safely to and from the guest dock,
- 6 and changes in river currents related to the fish screen could also affect boaters' use of the dock.
- 7 Together, these factors could make continued operation of the dock infeasible. Therefore, this guest
- 8 docking opportunity could be lost, reducing boater's access to the goods and services provided in Walnut Grand
- 9 Walnut Grove.

### 10 Boon Dox Guest Dock

11 The Boon Dox guest dock, downstream from the Walnut Grove public dock, on the other side of the 12 Walnut Grove Bridge, would be affected by the fish screen planned for the mouth of Georgiana 13 Slough. The upstream end of the fish screen would occupy the riverbank area now occupied by the 14 guest dock, which is used by boating patrons of the Boon Dox convenience store and possibly by 15 other boaters visiting Walnut Grove. Therefore, this guest docking opportunity would be lost, also 16 reducing boater's access to the goods and services provided in Walnut Grove.

- 17 Construction of Alternative 9 fish screens and intakes would result in the direct permanent loss of 18 well-established recreation facilities: Boathouse Marina, Walnut Grove public guest dock, and Boon Dox guest dock. As discussed under Impact REC-3 and in Appendix 3b, *Environmental Commitments*, 19 20 BDCP proponents would contribute funds for the construction of new recreation opportunities as well as for the protection of existing recreation opportunities as outlined in Recommendation DP 21 22 R11 of the Delta Plan. BDCP proponents would also assist in funding the expansion of state 23 recreation areas in the Delta as described in Recommendation DP R13 of the Delta Plan. Potential 24 uses of these funds could be for the reopening of Brannan Island State Recreation Area, completion 25 of Delta Meadows-Locke Boarding House and potential addition of new State parks at Barker Slough, 26 Elkhorn Basin, the Wright-Elmwood Tract, and south Delta. The funds will be transferred prior to, or concurrent with, commencement of construction of the BDCP. This commitment serves to 27 28 compensate for the loss of recreational opportunities within the project area by providing a 29 recreational opportunity downstream/upstream in the same area for the same regional recreational users. However, these effects would still be adverse due to the permanent loss of these recreation 30 31 facilities.
- *CEQA Conclusion*: Construction of Alternative 9 fish screens and intakes would result in the direct
   permanent loss of well-established recreation facilities: Boathouse Marina, Walnut Grove public
   guest dock, and Boon Dox guest dock. BDCP proponents would contribute funds for the construction
   of new recreation opportunities as well as for the protection of existing recreation opportunities as
   outlined in Recommendation DP R11 of the Delta Plan. BDCP proponents would also assist in
   funding the expansion of state recreation areas in the Delta as described in Recommendation DP
   R13 of the Delta Plan. However, these impacts are considered significant and unavoidable.

## Impact REC-2: Result in Long-Term Reduction of Recreation Opportunities and Experiences as a Result of Constructing the Proposed Water Conveyance Facilities

*NEPA Effects:* Three recreation areas—Delta Meadows State Park, Brannan Island State Recreation
 Area, and Sherman Island—are within the construction footprint and would have temporary

- construction-related activities occurring within or directly adjacent to their boundaries causing
   temporary disruption to recreational opportunities and uses.
- 3 Adverse effects on recreational sites within the construction impact area may include restricted
- 4 access to a recreation facility or use; degraded recreation opportunities and experiences as a result
- of construction noise or changes to the visual setting; or other conflict with construction activities
   that adversely affects the ability of visitors to participate in recreational activities at the site. If these
- effects were to occur, visitors may choose to visit different recreation areas or marinas during the
- 8 construction period.
- 9 The effects that have the potential to occur at each recreation facility site are discussed below.
- Potential indirect effects include disrupted access, noise generated during construction, and changes
   in the visual character of the area surrounding the recreation sites.
- 12 Delta Meadows River Park

### 13 Delta Meadows

- According to the California Department of Parks and Recreation website at the time of this draft
- EIR/S, the Delta Meadows River Park is closed to the public and has no visitor services. It still serves
   as a preserve, and is a popular mooring site among boaters. This analysis describes the park as if it is
   accessible to recreationists.
- Components of Alternative 9 that are within or adjacent to Delta Meadows include the fish screen at
   the Delta Cross Channel, operable barrier on Snodgrass slough, channel connections and
   improvements to Meadow Slough, and the construction of permanent access roads along the border
   of the park, and associated work areas and potential borrow and/or spoil areas. For construction of
- the fish screen at the Delta Cross Channel, an approximate 18.5 acre temporary work areas would be
  located at the southwest corner of the park property. This area of open fields appears to receive
  little recreation use. Construction of the new channel connection would require the use of
  construction equipment, such as barges and dredges, which could cause construction noise.
  Construction would also degrade or reduce non-motorized boating, fishing, or wildlife viewing
  opportunities if wildlife avoids the area because of construction noise. Construction activity at the
  site of the new connection would also have adverse effects on boaters using the adjacent Meadow
- 29 Slough, a popular mooring area for houseboaters and other boaters characterized by a relatively
- 30quiet, sheltered natural setting. Recreation opportunities at this site could also be affected by the use31of the railroad levee road for temporary construction access during creation of the connecting
- channel between the navigable portion of Meadow Slough and an isolated portion of the slough to
   the southwest. This levee road is the primary access road into the park property and leads to a
   parking area and portable restroom (when the park is open). This road is a primary walkway for
- visitors to the park property engaged in wildlife viewing and other activities. It also provides access
   to Snodgrass Slough for bank anglers. These recreational activities, if ongoing at the time of
   construction, would be adversely affected by construction traffic.
- The levee road on the south edge of the park property would also be used for construction access.
  This use could disrupt the use of the levee road by recreationists for shore fishing activity, bird
  watching, wildlife viewing, and walking along the levee.

#### 1 Brannan Island State Recreation Area

2 Construction of the operable gate on Threemile Slough would also result in direct effects on 3 recreation opportunities and experiences available at Brannan Island State Recreation Area, if this 4 area is open during project construction. A temporary construction access road is planned to be 5 established at the south end of the State Recreation Area, generally following the route of an existing gas well access road. A temporary work area covering about 5.3 acres in the same area of the State 6 7 Recreation Area would be needed. The main entrance road to the State Recreation Area would not 8 be used for construction traffic: therefore, recreation access to the State Recreation Area would not 9 be affected.

- The southernmost portion of the State Recreation Area in the vicinity of these construction activities 10 11 is primarily undeveloped grassland with informal (user-developed) trails. Fishing activity may take place along the adjacent reach of Threemile Slough. The presence of construction traffic on the 12 gravel road and presence of construction activities in the southern portion of the State Recreation 13 Area would effectively close these areas to this informal trail use and shoreline fishing; however, the 14 recreation use associated with these recreation activities in the past occurred at low levels in this 15 16 area, particularly on weekdays, when overall visitation to the State Recreation Area is low. Both activities would be available on the extensive areas of the State Recreation Area and its Threemile 17 Slough shoreline that would be unaffected by construction activity. 18
- 19 Both land- and water-related construction activities would negatively affect the recreation setting 20 for land-based activities because of noise and visual presence of the construction, which in turn may lead visitors to avoid the informal trails in the southern portion of the State Recreation Area and 21 campers to select campsites away from the construction area. However, weekday camping use in the 22 23 State Recreation Area (and presumably informal trail use associated with the campground at the 24 south end of the State Recreation Area) is generally low (California Department of Parks and Recreation 2008c), and there are other informal and formal trails and more than 100 campsites 25 available for use in other portions of the State Recreation Area. Because the nearest developed 26 27 campsites are about 800 feet away from the construction site, and the undeveloped RV rally area is 28 located about 500 feet away, both visual and noise effects on campers would be somewhat lessened.
- Although the construction activities and equipment would be visible to State Recreation Area
   visitors using the primarily undeveloped south end of the park, the existing visual setting in the
   vicinity already includes electric transmission line towers (on both sides of Threemile Slough), and a
   communication tower with guy wires located close to the Threemile Slough Bridge.

### 33 Sherman Island

34 Land-based construction activities would also occur on Sherman Island, and construction traffic 35 would use East Sherman Island Levee Road. This traffic would be focused on the road entrance located just before Threemile Slough Bridge and on the first 500 feet of the road leading to the 36 37 construction area. This road is also the main access to Outrigger Marina on Threemile Slough, about 1 mile beyond the construction site. Road access would be maintained throughout the construction 38 period, allowing patrons of Outrigger Marina to reach the marina without delays from construction 39 40 traffic or activities. In addition, adjacent landowners would still be able to access their private docks or the shoreline for recreation activities. Therefore, there would be no effect on recreation 41 42 opportunities at Outrigger Marina or at private docks related to construction access to Sherman Island. 43

A temporary work area adjacent to the gate on Threemile Slough includes a portion of Sherman 1 2 Island, which is included in CDFW's Delta Island Hunting Program, a late-season hunt for pheasants 3 and waterfowl on State-owned lands on Twitchell and Sherman islands (California Department of 4 Fish and Game 2009a). The 3.2-acre area on Sherman Island planned for construction is not used for 5 recreation; therefore, temporary use of this land for construction of project facilities would not affect recreation. Construction noise and activities could affect hunting opportunities within the 6 7 vicinity of the construction activities, depending on the timing of gate construction. If construction is occurring just before or during the hunt, recreation hunting near the gate construction could be 8 9 degraded, depending on the volume of noise and its effect on waterfowl and pheasants. As discussed in Chapter 12, Terrestrial Biological Resources, Section 12.3.3.16, mitigation would be available to 10 address effects on nesting birds and waterfowl populations. In addition, over the longer term of the 11 action alternatives, implementation of CM3 and CM11 will result in protection and enhancement of 12 13 at least 8,100 acres of managed wetlands (see BDCP Chapter 3, Section 3.4, Conservation Measures, 14 Goal MWNC1, Objective MWNC1.1) that will provide suitable habitat conditions for covered species 15 and native biodiversity, including benefiting migratory waterfowl. Under CM3, the protection of cultivated lands will also benefit sandhill crane and other species. As described above in the Stone 16 17 Lakes National Wildlife section, implementation of CM11 would provide beneficial effects on 18 recreation opportunities by allowing recreation to occur on approximately 61,000 acres of lands in 19 the BDCP reserve system. Permitted activities will include hiking, wildlife viewing, docent-led wildlife and botanical tours, bicycling, equestrian use, hunting, fishing, and boating. Additional 20 21 habitat restoration projects would occur under an environmental commitment to remove RTM from 22 RTM storage areas (which represent a substantial portion of the permanent impact areas) and reuse 23 it, as appropriate, as bulking material for levee maintenance, as fill material for habitat restoration 24 projects, or other beneficial means of reuse identified for the material, as described in Appendix 3B, Environmental Commitments. 25

### 26 Stone Lakes National Wildlife Refuge

The construction impact area associated with an access road to be built within the Cosumnes River Preserve at the southwestern corner of the Stone Lakes National Wildlife Refuge and near Delta Meadows River Park, would result in minor noise disturbance within the Stone Lakes National Wildlife Refuge. The access road lies within the Cosumnes River Preserve. The noise disturbance associated with constructing the access road would have no effect on limited public recreation amenities within the refuge.

### 33 Cosumnes River Preserve

- The impact area encompasses a portion of the Cosumnes River Preserve in the vicinity of the
   Mokelumne River and east of the McCormack-Williamson Tract.
- Within the Cosumnes River Preserve, the southernmost portion of the Cosumnes River Walk 3-mile
- 37 nature trail passes within about one-third of a mile of the beginning of a construction access road
- 38 planned for the south levee of the Mokelumne River. The construction access road extends west
  30 from that point on Emploin Bouluted to the energible gets site on the Mokelumne Diverset Leget
- from that point on Franklin Boulevard to the operable gate site on the Mokelumne River at Lost
  Slough. Recreation use of the Cosumnes River Walk would not, therefore, be directly affected by the
- 40 slough. Recreation use of the costillines River wark would not, therefore, be unectry anected by th 41 project; however, the recreation experience of trail users may be affected by construction traffic
- 42 noise.

### 1 Dagmar's Landing, Deckhands Marine Supply, and Landing 63

- 2 The impact area for Alternative 9 also includes three private commercial marinas; Dagmar's
- 3 Landing, Deckhands Marine Supply, and Landing 63 are small marinas on the Sacramento River near
- 4 Walnut Grove with a total of 12–30 berths. These marinas are on the west bank of the Sacramento
- 5 River, opposite the proposed fish screen and intakes at Meadow Slough and the Delta Cross Channel.
- 6 In-water work in the Sacramento River may require speed zones and access detours; however, on-
- 7 water access and use of these marinas would be maintained throughout construction.
- 8 Construction activities would degrade the recreation experience for boaters using these marinas. 9 These facilities would be directly adjacent to construction activities. Users of these facilities would 10 likely experience undesirable boat traffic delays, congestion, and construction noise effects that 11 would contribute to their loss of enjoyment of boating in the affected area. Environmental 12 commitments for a water navigation plan and noise abatement plan would lessen the adverse effects 13 on recreation experience near construction areas. However, boaters may cease their recreation
- 14 activities on affected waterways or pursue their recreation activities at a different time or location.

### 15 Walnut Grove Marina

- The Walnut Grove Marina is a large facility on Snodgrass Slough near Walnut Grove with 180 berths
   that also offers RV campsites. On-water and vehicular access to the marina would be maintained,
   and use of the marina's boating facilities would not be affected by land-based construction activities.
- Boating, picnicking, and camping opportunities would still be available at the marina during
   construction; however, the recreation experience of marina users may be affected by construction
   activities.

### 22 Bullfrog Landing & Marina, Union Point Marina Bar & Grill, Clifton Court Forebay

The Middle River corridor encompasses Bullfrog Landing & Marina, which provides 43 berths and a small store near Railroad Cut, and Union Point Marina Bar & Grill, a restaurant and bar with a guest dock near Victoria Canal/North Canal. In the south Delta, the impact area encompasses a portion of Clifton Court Forebay and one private commercial marina, Rivers End Marina & Storage. The marina is situated on an inlet off Old River near the Tracy Fish Facility and provides a boat ramp, dry boat storage, and 13 RV campsites.

### 29 Campgrounds

30 Nighttime construction activities would require the use of bright lights that would negatively affect nighttime views of and from the work area. This would affect any overnight camping at the 31 recreation sites and areas discussed above, although day use areas that close at sunset would not be 32 adversely affected. Mitigation Measures AES-4a, AES-4b, and AES-4c would be available to reduce 33 the effects of nighttime construction lighting. As discussed in Chapter 23, Noise, Section 23.4.3.16, 34 35 another nighttime effect on recreation would be construction noise levels that could adversely affect camping or other nighttime recreation uses within up to 2,800 feet of construction areas. Nighttime 36 construction would adversely affect camping sites. Nighttime construction would not occur on 37 weekends or holidays. Mitigation Measures NOI-1a and NOI-1b would be available to address these 38 effects. 39

Temporary disruption of use of facilities in the impact area ranges from no effect on recreation
amenities to effects relating to construction and noise, dust and degradation of the recreational
setting. In the case of the sites discussed above, access to all facilities will be maintained.

- 1 Environmental commitments to prepare and implement a water navigation plan and noise
- 2 abatement plan would be implemented to reduce these effects. Because these effects would not be
- 3 substantial and construction activities would not directly occur within these facilities, effects are not
- 4 considered adverse.

### 5 Summary

Construction of Alternative 9 water conveyance facilities would result in temporary effects related
to disruption of recreational opportunities and experiences in the study area during construction.
Indirect effects on recreation experiences may occur as a result of impaired access, construction
noise, or negative visual effects associated with construction. Overall, construction may occur yearround and last up to 9 years; however, construction in the vicinity of identified recreation facilities
would last from 1 to 6 years and in-river construction would be primarily limited to June 1 through
October 31 each year.

As discussed in Chapter 12, Terrestrial Biological Resources, Section 12.3.3.2, construction could 13 have an adverse effect on waterfowl if they were present in or adjacent to work areas and could 14 result in destruction of nests or disturbance of nesting and foraging behaviors. These effects could 15 indirectly affect recreational wildlife viewing and hunting in the study area; however, mitigation 16 measures, environmental commitments, and conservation measures would provide several benefits 17 to waterfowl habitat, which would result in increased recreational opportunities. Mitigation 18 19 Measure BIO-75, Conduct preconstruction nesting bird surveys and avoid disturbance of nesting birds, 20 would be available to address these effects. In addition, in areas near greater sandhill crane habitat, construction-related disturbances (noise and visual), installation of transmission lines, or habitat 21 22 degradation associated with accidental spills, runoff and sedimentation, and dust could have 23 adverse effects on sandhill cranes and related recreational viewing opportunities. These effects on sandhill crane would be minimized with BDCP AMM20 (Greater Sandhill Crane) and BDCP AMM31 24 25 (Noise Abatement). These measures, designed to avoid and minimize effects on greater sandhill crane, would be implemented by the BDCP proponents where determined necessary for all covered 26 27 activities throughout the permit term. These and other BDCP AMMs are detailed in BDCP Appendix 3.C, Avoidance and Minimization Measures. Also, as discussed in Appendix 3B, Environmental 28 29 Commitments, DWR would implement an environmental commitment that would dispose of and reuse spoils, reusable tunnel material, and dredged material. Materials could be reused for purposes 30 such as flood protection, habitat restoration, subsidence reversal. In addition, over the longer term 31 32 of the action alternatives, implementation of CM3 and CM11 will result in protection and 33 enhancement of 8,100 acres of managed wetlands (see BDCP Chapter 3, Section 3.4, Conservation *Measures*, Goal MWNC1, Objective MWNC1.1) that will provide suitable habitat conditions for 34 35 covered species and native biodiversity, including benefiting migratory waterfowl. CM3 will also protect cultivated lands, which will benefit sandhill crane and other species. Implementation of 36 37 CM11 will provide beneficial effects on recreation opportunities by allowing recreation to occur on approximately 61,000 acres of lands in the BDCP reserve system, consisting of grassland, vernal 38 pool complex, riparian, managed wetland, and aquatic natural community types (see BDCP Chapter 39 40 4, Section 4.2.3.9.2 *Recreation*). The reserve system would comprise more than 170 miles of trail (25 of which would be new), 4 picnic areas, 15 new trailhead facilities and one updated boating facility, 41 42 as well as a new boat launch facility within the footprint of the North Delta diversion facilities. Permitted activities will include hiking, wildlife viewing, docent-led wildlife and botanical tours, 43 bicycling, equestrian use, hunting, fishing, and boating. 44

Chapter 17, Aesthetics and Visual Resources, Section 17.3.3.16, identifies a number of mitigation 1 2 measures that would be available to address construction-related visual effects on sensitive receptors from vegetation removal for transmission lines and access routes (AES-1a), provision of 3 4 visual barriers between construction work areas and sensitive receptors (AES-1b), and locating concrete batch plants and fuel stations away from sensitive resources and receptors (AES-1f). In 5 addition, the chapter identifies measures to address longer term visual effects associated with 6 7 changes to the landscape/visual setting from construction and the presence of new water conveyance features. These include developing and implementing a spoil/borrow and RTM area 8 9 management plan (AES-1c), restoring barge loading facility sites once they are decommissioned (AES-1d), applying aesthetic design treatments to all structures to the extent feasible (AES-1e), 10 restoring concrete batch plants and fuel stations upon removal of facilities (AES-1f), and 11 implementing best management practices to implement a project landscaping plan (AES-1g). DWR 12 13 would also make a commitment to enhance the visual character of the area by creating new wildlife 14 viewing sites and enhancing interest in the construction site by constructing viewing areas and 15 displaying information about the project, which may attract people who may use the recreation facilities to the construction site as part of the visit. 16

17 To further compensate for the loss of access as a result of constructing the river intakes, the BDCP proponents will work with the California Department of Parks and Recreation to help insure the 18 19 elements of CM1 would not conflict with the elements proposed in DPR's Recreation Proposal for the Sacramento-San Joaquin Delta and Suisun Marsh (California Department of Parks and 20 Recreation 2011d) that would enhance bicycle and foot access to the Delta. This would include the 21 22 helping to fund or construct elements of the American Discovery Trail and the potential conversion 23 of the abandoned Southern Pacific Railroad rail line that formerly connected Sacramento to Walnut Grove. The BDCP project proponents will ensure that the constructed elements of CM1 would not 24 25 result in physical barriers to implementing the Delta recreation access elements outlined in the DPR proposal. The BDCP project proponents will also work with DPR to determine if some of the 26 27 constructed elements of CM1 could incorporate elements of the DPR's proposal.

28 As described in Chapter 19, Transportation, Section 19.3.3.2, Mitigation Measure TRANS-1a would 29 involve preparation of site-specific construction traffic management plans that would address 30 potential public access routes and provide construction information notification to local residents and recreation areas/businesses. Additionally, DWR would provide and publicize alternative modes 31 32 of access to affected recreation areas as an environmental commitment. Where construction impedes access around or near existing recreation areas (e.g., Clifton Court forebay), the project 33 34 proponents would provide clear pedestrian, bicycle, and vehicular routes around or across 35 construction sites. These would be designed to be safe, pleasant and would integrate with 36 opportunities to view the construction site as an additional area of interest. These physical facilities 37 would be combined with public information, including sidewalk wayfinding information that would clearly indicate present and future opportunities for access. Mitigation Measure TRANS-1b would 38 39 limit construction hours or activities and prohibit construction vehicle trips on congested roadway segments and Mitigation Measure TRANS-1c would implement measures to enhance capacity of 40 congested roadway segments. 41

Chapter 23, *Noise*, Section 23.4.3.16, discusses that construction noise effects could be addressed
 through mitigation measures that call for use of noise-reducing construction practices (NOI-1a) and
 implementation of a complaint/response tracking program (NOI-1b), and an environmental
 commitment requiring a noise abatement plan (Appendix 3B, *Environmental Commitments*). In

- possible so as to avoid effects on passive recreation activities such as walking, picnicking, and
   viewing the aesthetic amenities of the area.
- 3 In addition to these mitigation measures and environmental commitments, Mitigation Measure REC-
- 4 2 would ensure continued access to existing recreation experiences. The Delta offers many
- 5 alternative recreational opportunities for water-based, water-enhanced, and land-based recreation,
- 6 all of which would continue to be available for recreationists. However, due to the length of time that
- 7 construction would occur and the dispersed effects across the Delta, the direct and indirect effects
- 8 related to temporary disruption of existing recreational activities at facilities within the impact area
- 9 would be adverse.
- 10 **CEQA Conclusion:** Construction of Alternative 1A intakes and related water conveyance facilities would result in temporary short-term (i.e., lasting 2 years or less) and long-term (i.e., lasting over 2 11 12 years) impacts on well-established recreational opportunities and experiences in the study area, 13 notably at Delta Meadows State Park, Brannan Island State Recreation Area, and Sherman Island, because of access, noise, and visual setting disruptions that could result in loss of public use. These 14 15 impacts would be temporary, but may occur year-round. Mitigation measures, environmental commitments, and BDCP AMMs would reduce these construction-related impacts by implementing 16 measures to protect or compensate for effects on wildlife habitat and species; minimize the extent of 17 changes to the visual setting, including nighttime light sources; manage construction-related traffic; 18 and implement noise reduction and complaint tracking measures. However, the level of impact 19 would not be reduced to less than significant because even though mitigation measures and 20 environmental commitments would reduce the impacts on wildlife, visual setting, transportation, 21 22 and noise conditions that could detract from the recreation experience, due to the dispersed effects on the recreation experience across the Delta, it is not certain the mitigation would reduce the level 23 of these impacts to less than significant in all instances such that there would be no reduction of 24 25 recreational opportunities or experiences over the entire study area. Therefore, these impacts are 26 considered significant and unavoidable. However, the impacts related to construction of the intakes would be less than significant. 27

### 28 Mitigation Measure REC-2: Provide Alternative Bank Fishing Access Sites

Please refer to Mitigation Measure REC-2 under Impact REC-2 in the discussion of Alternative
 1A.

## 31Mitigation Measure BIO-75: Conduct Preconstruction Nesting Bird Surveys and Avoid32Disturbance of Nesting Birds

Please refer to Mitigation Measure BIO-75 in Chapter 12, *Terrestrial Biological Resources*,
Alternative 1A, Impact BIO-75.

## Mitigation Measure AES-1a: Locate New Transmission Lines and Access Routes to Minimize the Removal of Trees and Shrubs and Pruning Needed to Accommodate New Transmission Lines and Underground Transmission Lines Where Feasible

Please refer to Mitigation Measure AES-1a in Chapter 17, *Aesthetics and Visual Resources*,
 Alternative 1A, Impact AES-1.

1 2	Mitigation Measure AES-1b: Install Visual Barriers between Construction Work Areas and Sensitive Receptors
3 4	Please refer to Mitigation Measure AES-1b in Chapter 17, <i>Aesthetics and Visual Resources,</i> Alternative 1A, Impact AES-1.
5 6	Mitigation Measure AES-1c: Develop and Implement a Spoil/Borrow and Reusable Tunnel Material Area Management Plan
7 8	Please refer to Mitigation Measure AES-1c in Chapter 17, <i>Aesthetics and Visual Resources</i> , Alternative 1A, Impact AES-1.
9	Mitigation Measure AES-1d: Restore Barge Unloading Facility Sites Once Decommissioned
10 11	Please refer to Mitigation Measure AES-1d in Chapter 17, <i>Aesthetics and Visual Resources,</i> Alternative 1A, Impact AES-1.
12 13	Mitigation Measure AES-1e: Apply Aesthetic Design Treatments to All Structures to the Extent Feasible
14 15	Please refer to Mitigation Measure AES-1e in Chapter 17, <i>Aesthetics and Visual Resources,</i> Alternative 1A, Impact AES-1.
16 17	Mitigation Measure AES-1f: Locate Concrete Batch Plants and Fuel Stations Away from Sensitive Visual Resources and Receptors and Restore Sites upon Removal of Facilities
18 19	Please refer to Mitigation Measure AES-1f in Chapter 17, <i>Aesthetics and Visual Resources</i> , Alternative 1A, Impact AES-1.
20 21	Mitigation Measure AES-1g: Implement Best Management Practices to Implement Project Landscaping Plan
22 23	Please refer to Mitigation Measure AES-1g in Chapter 17, <i>Aesthetics and Visual Resources</i> , Alternative 1A, Impact AES-1.
24 25	Mitigation Measure AES-4a: Limit Construction to Daylight Hours within 0.25 Mile of Residents
26 27	Please refer to Mitigation Measure AES-4a in Chapter 17, <i>Aesthetics and Visual Resources,</i> Alternative 1A, Impact AES-4.
28 29	Mitigation Measure AES-4b: Minimize Fugitive Light from Portable Sources Used for Construction
30 31	Please refer to Mitigation Measure AES-4b in Chapter 17, <i>Aesthetics and Visual Resources,</i> Alternative 1A, Impact AES-4.
32 33	Mitigation Measure AES-4c: Install Visual Barriers along Access Routes, Where Necessary, to Prevent Light Spill from Truck Headlights toward Residences
34 35	Please refer to Mitigation Measure AES-4c in Chapter 17, <i>Aesthetics and Visual Resources,</i> Alternative 1A, Impact AES-4.

1 2	Mitigation Measure TRANS-1a: Implement Site-Specific Construction Traffic Management Plan
3 4	Please refer to Mitigation Measure TRANS-1a in Chapter 19, <i>Transportation</i> , Alternative 1A, Impact TRANS-1.
5 6	Mitigation Measure TRANS-1b: Limit Hours or Amount of Construction Activity on Congested Roadway Segments
7 8	Please refer to Mitigation Measure TRANS-1b in Chapter 19, <i>Transportation</i> , Alternative 1A, Impact TRANS-1.
9 10	Mitigation Measure TRANS-1c: Make Good Faith Efforts to Enter into Mitigation Agreements to Enhance Capacity of Congested Roadway Segments
11 12	Please refer to Mitigation Measure TRANS-1c in Chapter 19, <i>Transportation</i> , Alternative 1A, Impact TRANS-1.
13 14	Mitigation Measure NOI-1a: Employ Noise-Reducing Construction Practices during Construction
15	Please refer to Mitigation Measure NOI-1a in Chapter 23, Noise, Alternative 1A, Impact NOI-1.
16 17	Mitigation Measure NOI-1b: Prior to Construction, Initiate a Complaint/Response Tracking Program
18	Please refer to Mitigation Measure NOI-1b in Chapter 23, Noise, Alternative 1A, Impact NOI-1.
19 20	Impact REC-3: Result in Long-Term Reduction of Recreational Navigation Opportunities as a Result of Constructing the Proposed Water Conveyance Facilities
21 22 23 24 25 26 27 28 29 30 31	<b>NEPA Effects:</b> Adverse changes to boat passage and navigation, including obstructions to boat passage and boat traffic delays, would occur during the construction of Alternative 9. Temporary channel closures may also be required that could impede boat movement. Construction of fish screens, operable gates, and boat passage facilities would include the installation of cofferdams in the waterways and the use of barges, barge-mounted cranes, or other large waterborne equipment. Piers or temporary barge unloading facilities could also be located at the fish screens, gate sites, or spoil/dredged material storage areas. Construction equipment, such as barges and dredges, could obstruct boat passage or cause congestion in high traffic areas, as could the placement of cofferdams or barge unloading facilities. Channel obstructions and potential congestion may pose navigational and safety hazards to boaters. Reduced boat speed limits could cause further boat traffic delays in the vicinity of the construction sites.
32	Conveyance Facilities—Operable Gates, Fish Screens, Dredging, and Channel Modifications
33 34	Construction of Alternative 9 conveyance facilities would result in temporary obstruction of boat passage and may cause boat traffic delays or navigation hazards to boaters.

### 35 *Operable Gates and Fish Screens*

On the waterways where an operable gate is planned, boat passage and navigation would be
 adversely affected by restriction in the width of the channels open to boat passage and in-channel

- 1 obstructions during construction. Construction activities would typically include the installation of
- 2 cofferdams in the waterways and the use of barges, barge-mounted cranes, or other large
- 3 waterborne equipment that would obstruct portions of the channel. For culvert siphons and
- 4 operable gate sites, construction, including the installation of cofferdams, would be phased, allowing
- 5 for at least half of the waterway to remain open at any one time. In this way, use of the waterway for
- 6 recreational navigation would be allowed to continue during construction.
- Boats would be unable to use the portion of the waterway where construction was occurring and
  would be required to navigate around obstructions within the channel. Effects to boat passage and
  navigation as a result of construction would be temporary and reduced with implementation of
  environmental commitments to prepare and implement a water navigation plan and provide
- 11 notification of construction and maintenance activities in waterways (Appendix 3B, *Environmental*
- 12 *Commitments*).
- 13 Reduced boat speed limits would be required and would be posted in the vicinity of the construction
- 14 sites. Some of the gate sites are within existing speed restriction zones because of the presence of
- 15 marinas and private docks.<sup>6</sup> Reduced speeds in areas of moderately high- or high-volume boat traffic
- 16 (primarily during summer weekends) could increase congestion on the water in those areas.
- 17 However, the waterways in the vicinity of the gate construction sites would remain open to boat
- 18 passage at most times, and any necessary channel closures would be short-term (typically less than
- 19 1–2 days) and avoid weekends.
- Boaters may be able to use alternative routes to reach their desired destinations and avoid traffic
  delays while passing through the construction zones. However, most detours would require
  traveling a considerably greater distance and may not be practical or desirable for many boaters.
  Because gates could be constructed in multiple locations simultaneously, alternative routes without
  construction activity may not be available between some destinations (e.g., between the Sacramento
  and Mokelumne rivers near Walnut Grove or between Old and Middle Rivers in the south Delta).
- Effects on boat passage and navigation on the Sacramento River, near Locke and Walnut Grove, would be associated with construction of fish screens and intakes would be similar to the effects of operable gate construction. The navigation channel would be narrowed and boat speeds could be reduced in the vicinity of the fish screen and channel construction sites, but boat passage would remain open and available at most times.
- The operable gate at Georgiana Slough would be built in conjunction with a fish screen across the mouth of the slough, with a boat lock. The fish screen would occupy a portion of the Sacramento River channel along the east bank of the river, restricting the width of the channel available for boat passage and potentially increasing congestion in this busy area. This could also have an adverse effect on boating recreation on this portion of the Sacramento River.
- 36 Siphons
- 37 Effects on boat passage and navigation during the construction of siphons on Old River and West
- Canal, on the east and west sides of Coney Island, would also be similar to the effects of operable
   gate construction.

<sup>&</sup>lt;sup>6</sup> State law restricts speed to 5 miles per hour when passing within 200 feet of any docks or boat mooring location.

- 1 Both Old River and West Canal are popular south Delta boating routes with probable high traffic
- 2 volume at peak-use times. In particular, boaters use these waterways to move between access
- 3 points, such as Rivers End Marina & Storage, a few miles to the south, and waterskiing and
- 4 wakeboarding channels, such as Victoria Canal/North Canal and Woodward Canal, to the north.
- 5 These waterways are also used by waterskiers, wakeboarders, other pleasure boaters, and anglers.

### 6 Channel Modifications

7 Channel connections would occur in two areas on Meadow Slough, one portion would connect a

- 8 navigable portion of the slough to a non-navigable isolated portion of the slough. From the
- 9 westernmost point of the slough a new channel connection would be made to the Sacramento River
- as part of the fish corridor. There is currently no boat passage at this point on Meadow Slough;
- therefore, there would be no effect on boat passage and navigation related to construction at that location.
- Modification of the channel of Old River near the mouth of the Delta-Mendota Canal would involve 13 filling in the existing channel between the Tracy Fish Facility and Fabian Tract, thereby eliminating 14 access to and from the Rivers End Marina & Storage and connectivity between Old River and Delta-15 Mendota Canal. A new channel would be designed and constructed between Old River and Rivers 16 End Marina & Storage. This channel would maintain a connection between Old River and Delta-17 Mendota Canal and would allow for continued access to Rivers End Marina & Storage from Old 18 19 River. Although the new channel would preserve the continuity of the Old River channel north and 20 south of the Delta-Mendota Canal, boat passage likely would be disrupted periodically during construction. Boat traffic in this area would be expected to be moderately high at peak-use times 21 22 because the Rivers End Marina & Storage launch ramp and dozens of boat docks associated with private homes and cabins are in the vicinity. 23
- Construction of the new channel would require the use of construction equipment, such as barges
   and dredges, which could cause construction noise. Construction activities would also degrade or
   reduce fishing or wildlife viewing opportunities if wildlife avoids the area because of construction
   noise. The effects on fishing, hunting, or wildlife viewing opportunities in the vicinity of the
   construction from noise would be temporary, but long-term, lasting up to 9 years.

### 29 Dredging Activities

Dredging activities are proposed on the Middle River between Empire Cut and Victoria Canal and in 30 Victoria Canal/North Canal. Dredging in these waterways would require the establishment of safety 31 zones around the dredge while it is in operation. The dredge and any associated barges or pipeline 32 used for sediment disposal would be marked with signage and lights as required by U.S. Coast Guard 33 34 regulations. Dredging on narrow reaches of the Middle River channel and on Victoria Canal/North Canal may require temporary closure of the channel in the vicinity of the dredge. A side channel that 35 would not be dredged would be available alongside most portions of the reach of Middle River to be 36 37 dredged, which would allow unimpeded boat passage. Similarly, the parallel channels of Victoria and North Canals, each about 200 feet wide, would allow continued boat passage at most times because 38 39 the dredger would be used on only one side of the waterway at a time. However, closure or other limitation of one side of the waterway will interfere with the waterskiing activity here, where each 40 channel is informally regarded as "one way." 41

The dredging on Middle River and Victoria Canal/North Canal also would require the construction of
 barge unloading facilities at two locations on Middle River and one location on North Canal

(Mapbook Figure 15-5). The facilities would be used to transfer dredged material to spoil sites and 1 2 would be removed after construction was completed. On Middle River, the barge unloading facilities would occupy about 850 feet of the west bank of the river, at a site about 0.5 mile north of Railroad 3 4 Cut and a similar portion of the east bank of the river at a site about 1 mile south of Woodward Cut. At the site north of Railroad Cut, the river splits into two channels around a large, vegetated island, 5 and the west channel is about 400–500 feet wide. Although the barge facility and operations would 6 7 occupy part of the channel and would restrict boat passage, boat traffic could continue to use the west channel and could also use the east channel, which would be unobstructed and which is not 8 subject to dredging. At the site south of Woodward Cut, the river also splits into two channels 9 around a large, vegetated island, but the east channel is only about 200 feet wide. Therefore, the 10 barge unloading facility and barge operations at this location could occupy a substantial portion of 11 the east channel of the river, constricting or preventing boat passage in that channel. The 200- to 12 13 250-foot-wide west channel would be unaffected and would continue to permit unobstructed boat 14 passage. However, peak boat traffic volume is high at this location. Because all or most boat traffic 15 would be confined to the west channel by the barge unloading facility and barge operations, increased boat traffic congestion is likely to occur during peak use (primarily summer weekends). 16

17 On North Canal, the barge unloading facility would occupy about 1,200 feet of the north bank of the canal, at a site about 1 mile west of Middle River. The canal is about 150–200 feet wide at this 18 19 location. Therefore, the barge unloading facility and barge operations at this location could occupy a substantial portion of the canal, constricting or preventing boat passage. The parallel and similarly 20 sized Victoria Canal would be unaffected by the barge unloading facility and would continue to 21 22 permit unobstructed boat passage, although dredging activity would occur in both canals. Peak boat 23 traffic volume is high at this location. Because all or most boat traffic would be confined to Victoria Canal by the barge unloading facility and barge operations, increased boat traffic congestion is likely 24 to occur during peak use (primarily summer weekends). 25

### 26 Temporary Barge Unloading Facilities

27 Temporary barge unloading facilities may be located adjacent to four of the operable gate construction sites: Fishermen's Cut at San Joaquin River, Old River at San Joaquin River, Railroad Cut 28 29 at Middle River, and Woodward Cut at Middle River. The facilities would be used to transfer operable gate construction equipment and materials to and from the gate sites and would be 30 removed after construction is completed. At the Fishermen's Cut and Old River gate sites, the barge 31 unloading facilities would be built on the San Joaquin River and would occupy about 800 feet of the 32 33 riverbank. In both of these locations, the San Joaquin River is about 0.5-mile wide. Therefore, the barge unloading facilities and the barges using them would temporarily occupy a relatively small 34 portion at one side of the channel. 35

36 Similar barge unloading facilities would be built on Middle River, immediately south of the Railroad 37 Cut and Woodward Cut gate construction sites. The facilities would be used to transfer operable gate construction equipment and materials to and from the gate site and to transfer dredged material to 38 spoil sites. The facilities would be removed after construction is completed. These facilities would 39 occupy about 1,100 feet and 900 feet, respectively, of the riverbank in those areas. The Middle River 40 in both locations is about 600–650 feet wide and is characterized by a split channel, with a vegetated 41 island in the middle of the river. The barge unloading facilities and barge operations at these two 42 locations could occupy a substantial portion of the west channel of the river, constricting or 43 preventing boat passage in that channel. At both locations the 150- to 200-foot-wide east channel 44 45 would be unaffected and would continue to permit unobstructed boat passage. However, peak boat

traffic volume is high at these locations. Because all or most boat traffic would be confined to the
 east channel by the barge facility and barge unloading operations, increased boat traffic congestion

3 is likely to occur during peak use (primarily summer weekends) at these locations.

4 Adverse direct and indirect effects on boat passage and navigation and associated recreational 5 activities such as waterskiing and wakeboarding would occur as a result of construction of the 6 conveyance facility features. Boats would be unable to use the portion of the waterways where 7 construction was occurring and would be required to navigate around obstructions within the 8 channel and observe speed restrictions. Mitigation Measure TRANS-1a would be available to reduce 9 effects to marine navigation by development and implementation of site-specific construction traffic management plans, including specific measures related to management of barges and stipulations to 10 notify the commercial and leisure boating communities of proposed barge operations in the 11 12 waterways. Additionally, BDCP proponents would contribute funds for the construction of new 13 recreation opportunities as well as for the protection of existing recreation opportunities as outlined in Recommendation DP R11 of the Delta Plan. BDCP proponents would also assist in funding the 14 expansion of state recreation areas in the Delta as described in Recommendation DP R13 of the 15 Delta Plan. For the reopening of Brannan Island State Recreation Area, completion of Delta 16 Meadows-Locke Boarding House and potential addition of new State parks at Barker Slough, 17 Elkhorn Basin, the Wright-Elmwood Tract, and south Delta. The funds will be transferred prior to, or 18 19 concurrent with, commencement of construction of the BDCP. This mitigation serves to compensate for the loss of recreational opportunities within the project area by providing a recreational 20 opportunity downstream/upstream in the same area for the same regional recreational users. These 21 22 commitments are further described in Appendix 3B, Environmental Commitments.

Invasive aquatic vegetation can limit access to boats and reduce swimming areas. CM13 (Invasive 23 24 Aquatic Vegetation Control) provides for the control of egeria, water hyacinth, and other IAV 25 throughout the Plan Area. However, the BDCP proponents would also commit to partner with 26 existing programs operating in the Delta (including DBW, U.S. Department of Agriculture-Agriculture Research Service, University of California Cooperative Extension Weed Research and 27 28 Information Center, California Department of Food and Agriculture, local Weed Management Areas, 29 Resource Conservation Districts, and the California Invasive Plant Council) to perform risk 30 assessment and subsequent prioritization of treatment areas to strategically and effectively reduce expansion of the multiple species of IAV in the Delta. This risk assessment would dictate where 31 32 initial control efforts would occur to maximize the effectiveness of the conservation measure. The funds will be transferred prior to, or concurrent with, commencement of construction of the BDCP. 33 34 Enhanced ability to control these invasive vegetation would lead to increased recreation 35 opportunities which would compensate for the loss of recreational opportunities within the project 36 area by providing a recreational opportunity downstream/upstream in the same area for the same 37 regional recreational users. This commitment is described in Appendix 3B, Environmental Commitments. 38

CM13 (*Invasive Aquatic Vegetation Control*) and the environmental commitments would create and rehabilitate alternative recreation opportunities for those eliminated during construction. BDCP proponents would also ensure through various outreach methods that recreationists were aware of nearby recreation opportunities for similar water sports (e.g., Victoria Canal, Empire Cut or Bishop Cut). Nonetheless, these effects would be long-term, lasting approximately 5 years and would be considered adverse because of the reduced recreation opportunity and experiences expected to exist near construction activity.

**CEOA Conclusion:** Significant impacts on boat passage and navigation and associated recreational 1 2 activities such as waterskiing and wakeboarding would occur as a result of construction of the 3 conveyance facility features of Alternative 9. In areas where construction is occurring, boats would 4 be unable to use the portion of the waterways and be required to navigate around obstructions within the channel and observe speed restrictions. Mitigation Measure TRANS-1a would reduce 5 impacts on marine navigation by development and implementation of site-specific construction 6 7 traffic management plans, including specific measures related to management of barges and stipulations to notify the commercial and leisure boating communities of proposed barge operations 8 in the waterways. While the environmental commitments would reduce impacts on water-based 9 recreation (water-skiing, wakeboarding, tubing) in these areas by creating alternative recreation 10 opportunities for those eliminated during construction, these impacts would be long-term and 11 therefore considered significant and unavoidable. 12

- 13Mitigation Measure TRANS-1a: Implement Site-Specific Construction Traffic Management14Plan
- Please refer to Mitigation Measure TRANS-1a in Chapter 19, *Transportation*, Alternative 1A,
   Impact TRANS-1

# Impact REC-4: Result in Long-Term Reduction of Recreational Fishing Opportunities as a Result of Constructing the Proposed Water Conveyance Facilities

NEPA Effects: Effects on recreational fishing under Alternative 9 would be similar to those described 19 20 under Alternative 1A, Impact REC-4. As discussed in Chapter 11, Fish and Aquatic Resources, Section 21 11.3.4.16, Sacramento River and Delta region fish populations would not be affected by changes to 22 localized water quality conditions, underwater noise, fish stranding or other physical disturbances, 23 or reduced habitat areas such that recreational fishing opportunities would be substantially reduced during construction. BDCP environmental commitments to prevent water quality effects include 24 25 environmental training; implementation of stormwater pollution prevention plans, erosion and 26 sediment control plans, hazardous materials management plans, and spill prevention, containment, 27 and countermeasure plans; disposal of spoils, RTM, and dredged material; and a barge operations plan (Appendix 3B, Environmental Commitments). RTM would be removed from RTM storage areas 28 (which represent a substantial portion of the permanent impact areas) and reused, as appropriate, 29 as bulking material for levee maintenance, as fill material for habitat restoration projects, or other 30 beneficial means of reuse identified for the material. Mitigation Measures AOUA-1a and AOUA-1b 31 would be available to avoid and minimize adverse effects on sport fish populations from impact pile 32 33 driving. However, construction conditions would introduce noise and visual disturbances that 34 would affect the recreation experience for anglers. Although fish populations likely would not be affected to the degree that fishing opportunities would be substantially reduced, construction 35 conditions would introduce noise and visual disturbances that would affect the recreation 36 experience for anglers. 37

While construction noise would be temporary, and primarily be limited to Monday through Friday, it would be ongoing for up to 24 hours per day and for up to 5 years near individual work sites. Visual setting disruptions could distract from the recreation experience including on weekends. However, Mitigation Measures NOI-1a and NOI-1b would address construction noise effects. Additionally, specific noise-generating activities near recreation areas would be scheduled to the extent possible so as to avoid effects on passive recreation activities on-shore fishing. Mitigation measures would also be available to address construction-related visual effects on sensitive receptors from

- vegetation removal for transmission lines and access routes (AES-1a), provision of visual barriers 1 2 between construction work areas and sensitive receptors (AES-1b), and locating concrete batch 3 plants and fuel stations away from sensitive resources and receptors (AES-1f). In addition, the 4 chapter identifies measures to address longer term visual effects associated with changes to the landscape/visual setting from construction and the presence of new water conveyance features. 5 These include developing and implementing a spoil/borrow and RTM area management plan (AES-6 7 1c), restoring barge loading facility sites once they are decommissioned (AES-1d), applying aesthetic design treatments to all structures to the extent feasible (AES-1e), restoring concrete batch plants 8 and fuel stations upon removal of facilities (AES-1f), and implementing best management practices 9 to implement a project landscaping plan (AES-1g). Overall, construction of the proposed water 10 conveyance facilities would not degrade the fishing experience for boat and on-shore fishing 11 locations. Additionally, anglers could move to other locations along the Sacramento River and 12 13 throughout the Delta region and REC-2 would provide anglers with alternative bank fishing access 14 sites further removed from areas affected by construction. This effect would not be adverse.
- **CEQA Conclusion:** The potential impact on covered and non-covered sport fish species from 15 construction activities would be considered less than significant because the BDCP would include 16 17 environmental commitments to prevent water quality effects include environmental training; implementation of stormwater pollution prevention plans, erosion and sediment control plans, 18 19 hazardous materials management plans, and spill prevention, containment, and countermeasure plans; disposal of spoils, RTM, and dredged material; and a barge operations plan (Appendix 3B, 20 Environmental Commitments) and Mitigation Measures AQUA-1a and AQUA-1b to avoid and 21 22 minimize adverse effects on sport fish populations from impact pile driving. Mitigation Measure 23 REC-2 would ensure continued access for bank fishing at established sport fishing locations such that there would be no long-term reduction of local fishing opportunities and experiences. This 24 impact would be less than significant. 25
- 26 Mitigation Measure REC-2: Provide Alternative Bank Fishing Access Sites
- Please refer to Mitigation Measure REC-2 under Impact REC-2 in the discussion of Alternative
  1A.
- Mitigation Measure AQUA-1a: Minimize the Use of Impact Pile Driving to Address Effects
   of Pile Driving and Other Construction-Related Underwater Noise
- Please refer to Mitigation Measure AQUA-1a in Chapter 11, *Fish and Aquatic Resources*,
   Alternative 1A, Impact AQUA-1.

# 33Mitigation Measure AQUA-1b: Use an Attenuation Device to Reduce Effects of Pile Driving34and Other Construction-Related Underwater Noise

Please refer to Mitigation Measure AQUA-1b in Chapter 11, *Fish and Aquatic Resources*,
 Alternative 1A, Impact AQUA-1.

# 37Mitigation Measure NOI-1a: Employ Noise-Reducing Construction Practices during38Construction

39 Please refer to Mitigation Measure NOI-1a in Chapter 23, *Noise*, Alternative 1A, Impact NOI-1.

1 2	Mitigation Measure NOI-1b: Prior to Construction, Initiate a Complaint/Response Tracking Program
3	Please refer to Mitigation Measure NOI-1b in Chapter 23, Noise, Alternative 1A, Impact NOI-1.
4 5 6	Mitigation Measure AES-1a: Locate New Transmission Lines and Access Routes to Minimize the Removal of Trees and Shrubs and Pruning Needed to Accommodate New Transmission Lines and Underground Transmission Lines Where Feasible
7 8	Please refer to Mitigation Measure AES-1a in Chapter 17, <i>Aesthetics and Visual Resources</i> , Alternative 1A, Impact AES-1.
9 10	Mitigation Measure AES-1b: Install Visual Barriers between Construction Work Areas and Sensitive Receptors
11 12	Please refer to Mitigation Measure AES-1b in Chapter 17, <i>Aesthetics and Visual Resources,</i> Alternative 1A, Impact AES-1.
13 14	Mitigation Measure AES-1c: Develop and Implement a Spoil/Borrow and Reusable Tunnel Material Area Management Plan
15 16	Please refer to Mitigation Measure AES-1c in Chapter 17, <i>Aesthetics and Visual Resources,</i> Alternative 1A, Impact AES-1.
17	Mitigation Measure AES-1d: Restore Barge Unloading Facility Sites Once Decommissioned
18 19	Please refer to Mitigation Measure AES-1d in Chapter 17, <i>Aesthetics and Visual Resources,</i> Alternative 1A, Impact AES-1.
20 21	Mitigation Measure AES-1e: Apply Aesthetic Design Treatments to All Structures to the Extent Feasible
22 23	Please refer to Mitigation Measure AES-1e in Chapter 17, <i>Aesthetics and Visual Resources</i> , Alternative 1A, Impact AES-1.
24 25	Mitigation Measure AES-1f: Locate Concrete Batch Plants and Fuel Stations Away from Sensitive Visual Resources and Receptors and Restore Sites upon Removal of Facilities
26 27	Please refer to Mitigation Measure AES-1f in Chapter 17, <i>Aesthetics and Visual Resources</i> , Alternative 1A, Impact AES-1.
28 29	Mitigation Measure AES-1g: Implement Best Management Practices to Implement Project Landscaping Plan
30 31	Please refer to Mitigation Measure AES-1g in Chapter 17, <i>Aesthetics and Visual Resources</i> , Alternative 1A, Impact AES-1.
32 33	Impact REC-5: Result in Long-Term Reduction of Recreational Fishing Opportunities as a Result of the Operation of the Proposed Water Conveyance Facilities
34	NEPA Effects: Operation of Alternative 9 may result in changes in entrainment, spawning, rearing

and migration. However, in general, effects on (non-covered) fish species that are popular for

- 1 recreational fishing as a result of these changes are not of a nature/level that will adversely affect
- 2 recreational fishing. While there are some significant impacts to specific non-covered species, as
- discussed in Chapter 11, *Fish and Aquatic Resources*, Section 11.3.4.16, they are typically limited to
- 4 specific rivers and not the population of that species as a whole. The effect is not adverse because it
- 5 would not result in a substantial long-term reduction in recreational fishing opportunities.
- *CEQA Conclusion:* The potential impact on covered and non-covered sport fish species from
   operation of Alternative 9 would be considered less than significant because any impacts to fish and,
   as a result, impacts to recreational fishing, are anticipated to be isolated to certain areas and would
   not impact the species population of any popular sportfishing species overall.

# Impact REC-6: Cause a Change in Reservoir or Lake Elevations Resulting in Substantial Reductions in Water-Based Recreation Opportunities and Experiences at North- and South of-Delta Reservoirs

- 13 **NEPA Effects:** Operation of Alternative 9 would result in changes in the frequency with which the
- 14 end of September reservoir levels at study area reservoirs fall below levels identified as important
- 15 water-dependent recreation thresholds relative to Existing Conditions (CEQA baseline) and the No
- Action Alternative (2060) (alternative operations contribution [impact] comparison) (Table 15-12a
- and Table 15-12b). These changes are discussed below. Also see Chapter 3, *Description of*
- 18 *Alternatives*, Section 3.6.4.2, for detailed information on the operational scenarios, and Appendix 5A,
- 19 *Modeling Methodology*, for an explanation of the CALSIM II model and assumptions.

### 20 Existing Conditions (CEQA Baseline) Compared to Alternative 9 (2060)

21 As shown in Table 15-12a and Table 15-12b, under Alternative 9 there would be from 3 to 26 22 additional years of the recreation thresholds being exceeded at the reservoirs relative to the existing condition. These represent a greater than 10% increased exceedance of the reservoir thresholds at 23 Trinity Lake, Shasta Lake, Lake Oroville, Folsom Lake, and San Luis Reservoir. However, as discussed 24 25 under Section 15.3.1, Methods for Analysis, these changes in SWP/CVP reservoir elevations are caused by sea level rise, climate change, and operation of the alternative. It is not possible to 26 27 specifically define the exact extent of the changes due to implementation of the action alternative 28 using these model simulation results. Thus, the precise contributions of sea level rise and climate 29 change to the total differences between Existing Conditions and Alternative 9 cannot be isolated in this comparison. Please refer to the comparison of the No Action Alternative (2060) to Alternative 9 30 31 (2060) for a discussion of the potential effects on end-of-September reservoir and lake elevations attributable to operation of Alternative 9. 32

### 33 No Action Alternative (2060) Compared to Alternative 9 (2060)

- The comparison of Alternative 9 (2060) to the No Action Alternative (2060) condition most closely represents changes in reservoir elevations that may occur as a result of operation of the alternative because both conditions include sea level rise and climate change (see Appendix 5A, *Modeling Methodology*).
- In comparisons of Alternative 9 (2060) operations to No Action Alternative (2060), the CALSIM II
- 39 modeling results indicate that reservoir levels under Alternative 9 operations, with the exception of
- 40 Lake Oroville and San Luis Reservoir, would fall below the individual reservoir thresholds less
- 41 frequently than under No Action Alternative (2060) (Table 15-12a and Table 15-12b). At Lake
- 42 Oroville, the modeling indicates there would be three additional years in which recreation

thresholds may be exceeded. This is a less than 10% change. These changes in reservoir elevations 1 2 would not be adverse at Trinity Lake, Shasta Lake, Lake Oroville, Folsom Lake, and New Melones 3 Lake. At Trinity Lake, Shasta Lake, Folsom Lake, and New Melones Lake these changes would be 4 considered beneficial effects on recreation opportunities and experiences under Alternative 9 operations because there would be fewer years in which the lake levels fall below the recreation 5 threshold relative to No Action Alternative (2060) conditions. Operation of Alternative 9 would not 6 7 adversely affect water-dependent or water-enhanced recreation at these reservoirs. Overall, these conditions represent improved recreation conditions under operation of Alternative 9 because there 8 9 would be fewer years in which end-of-September reservoir levels would fall below the recreation thresholds thus indicating better boating opportunities, when compared to No Action Alternative 10 (2060) conditions. 11

- 12 At San Luis Reservoir, recreation boating opportunity in September would be reduced more frequently under Alternative 9 (2060) (20 years) relative to No Action Alternative (2060) for the 13 Dinosaur Point boat launch. However, access to the Basalt boat launch, which is available to 14 reservoir elevation 340 feet, would not substantially change relative to the No Action Alternative 15 (2060) (there would be five additional years below the threshold). This is a less than 10% change 16 and would not result in a substantial reduction in recreation opportunities or experiences. Shoreline 17 fishing would still be possible, and other recreation activities at the reservoir—picnicking, biking, 18 hiking, and fishing—would be available. These changes would not be adverse. 19
- CEQA Conclusion: This impact on water-dependent and water-enhanced recreation opportunities at 20 Trinity Lake, Shasta Lake, Lake Oroville, Folsom Lake, and New Melones Reservoir would be less 21 22 than significant because the CALSIM II modeling results indicate that reservoir levels attributable to Alternative 9 (2060) operations would either result in a less than 10% change (Lake Oroville) or 23 would fall below the individual reservoir thresholds less frequently than under No Action 24 25 Alternative (2060). Because overall there would be fewer years in which the reservoir or lake levels 26 fall below the recreation threshold relative to No Action Alternative (2060) conditions, these impacts would be considered beneficial impacts on recreation opportunities and experiences. At San 27 28 Luis Reservoir, although boating opportunity would be reduced more frequently for the Dinosaur Point boat launch, access to the Basalt boat launch would not substantially change. The modeling 29 indicates there would be five additional years when reservoir elevations would exceed the 30 recreation threshold under operation of Alternative 9 (2060) relative to the No Action Alternative 31 (2060). This would be a less than 10% change and would be less than significant. Operation of 32 Alternative 9 would not substantially affect water-dependent or water-enhanced recreation at these 33 reservoirs. Overall, Alternative 9 would result in a less-than-significant impact on recreation 34 opportunities and experiences. No mitigation is required. 35

# Impact REC-7: Result in Long-Term Reduction in Water-Based Recreation Opportunities as a Result of Maintenance of the Proposed Water Conveyance Facilities

NEPA Effects: Maintenance activities, such as painting, cleaning, making repairs, conducting
 biofouling prevention, conducting corrosion prevention, and maintaining equipment, could have a
 minor effect on boat passage and in the waterways where operable barriers, intakes and fish screens
 are installed. Repair efforts requiring barges and divers, as well as activities to remove debris and
 sediment, could cause a temporary impediment to boat movement and result in slowing of boat
 traffic in the immediate vicinity of the affected structure and reduce opportunities for waterskiing,
 wakeboarding and tubing in the immediate vicinity of the structures. However, boat passage and

- navigation would still be possible around any barges or other maintenance equipment and these
   effects would be expected to be short-term (2 years or less).
- 3 Maintenance of Alternative 9 facilities would result in temporary, but not substantial adverse effects
- 4 on boat passage and water-based recreational activities. Any effects would be short-term and
- 5 intermittent. Other facility maintenance activities would occur on land and would not affect boat
- 6 passage and navigation. Implementation of the environmental commitment to provide notification
- 7 of construction and maintenance activities in waterways (Appendix 3B, *Environmental*
- 8 *Commitments*) would reduce these effects. These effects are not considered adverse.
- 9 **CEQA Conclusion:** Effects resulting from the maintenance of intake facilities would be short-term 10 and intermittent and would not result in any significant effects on boat passage, navigation, or water-based recreation within the vicinity of the intakes. In addition, implementation of the 11 12 environmental commitment to provide notification of construction and maintenance activities in 13 waterways (Appendix 3B, Environmental Commitments) would further minimize these effects. Maintenance impacts on recreation would be considered less than significant because impacts, if 14 15 any, on public access or public use of established recreation facilities would last for 2 years or less. No mitigation is required. 16

# Impact REC-8: Result in Long-Term Reduction in Land-Based Recreation Opportunities as a Result of Maintenance of the Proposed Water Conveyance Facilities

- 19 **NEPA Effects:** Maintenance activities for the conveyance facilities may include painting, landscaping, equipment replacement, and mechanical repairs that would be short-term and intermittent and 20 would not affect recreation opportunities. Maintenance activities for these facilities would occur 21 22 within the individual facility right-of-way, which does not include any recreation facilities or 23 recreation use areas. In addition, there would be no public recreation use of the new facilities. Maintenance activities would not result in any significant noise that would affect nearby 24 recreational opportunities. Therefore, there would be no effects on recreation opportunities as a 25 26 result of maintenance of Alternative 9 facilities.
- *CEQA Conclusion*: Maintenance of conveyance facilities would be short-term and intermittent and
   would not result in any changes to recreational opportunities. Therefore, there would be no impact.
   Mitigation is not required.

## Impact REC-9: Result in Long-Term Reduction in Fishing Opportunities as a Result of Implementing Conservation Measures 2–21

32 **NEPA Effects:** Construction, and operation and maintenance of the proposed conservation 33 components as part of Alternative 9 could have effects related to recreational fishing that are similar in nature to those discussed above for construction, and operation and maintenance of proposed 34 35 water conveyance facilities. Although similar in nature, the potential intensity of any effects would likely be substantially lower because the nature of the activities associated with implementing the 36 conservation components would be different—less heavy construction equipment would be 37 required and the restoration actions would be implemented over a longer time frame than CM1. 38 Potential effects from implementation of the conservation components would be dispersed over a 39 larger area and would generally involve substantially fewer construction and operation effects 40 associated with built facilities. Additionally, overall, the habitat restoration and enhancement 41 42 components would be expected to result in long-term benefits to aquatic species. Additional 43 discussion related to the individual conservation measures is provided below.

With regards to fishing opportunities, effects of implementing the conservation components under
 Alternative 9 would be similar to those described for Alternative 1A; however, locations or target
 acreages may vary for proposed conservation activities. CM2–CM21 would be expected to improve
 fishing opportunities in the study area although some effect on fishing opportunities could take
 place during implementation of the conservation measures. Overall, implementing the proposed
 conservation components would be expected to provide beneficial effects on aquatic habitat and fish
 abundance thereby improving fishing opportunities.

8 **CEQA Conclusion:** CM2–CM21 in the long-term would be expected to improve fishing opportunities 9 by enhancing fish habitat in the Yolo Bypass; restoring tidal habitat, seasonally inundated floodplains, channel margins, and riparian habitat; controlling aquatic vegetation and predators; 10 controlling illegal harvest of covered species; and expanding boat launch facilities. During the 11 12 implementation stage, these measures could result in impacts on fishing opportunities by 13 temporarily or permanently limiting access to fishing sites and disturbing fish habitat. CM2 would increase the floodplain footprint in the Yolo Bypass Wildlife Area, which would result in decreased 14 onshore fishing opportunities. These impacts would be considered less than significant because the 15 BDCP would include environmental commitments to consult with CDFW to expand wildlife viewing, 16 17 angling, and hunting opportunities, as described in Recommendation DP R14 of the Delta Plan(Appendix 3B, Environmental Commitments). CM4, CM13, and CM15 target predator fish species 18 19 and although these CMs would result in highly localized reductions of predatory species, overall, these measures would not result in an appreciable decrease in Delta-wide abundances of predatory 20 game fish (refer to Chapter 11, Fish and Aquatic Resources, Section 11.3.4.16). Construction of 21 22 facilities could have short-term impacts on the noise or visual setting and could indirectly affect 23 recreational fishing. The potential impact on covered and non-covered sport fish species from 24 construction activities would be considered less than significant because the BDCP would include environmental commitments to prevent water quality effects include environmental training; 25 26 implementation of stormwater pollution prevention plans, erosion and sediment control plans, 27 hazardous materials management plans, and spill prevention, containment, and countermeasure 28 plans; disposal of spoils, and dredged material; and a barge operations plan (Appendix 3B, 29 *Environmental Commitments*). In addition, mitigation measures and environmental commitments 30 identified to reduce the effects of constructing CM1 would also be used to minimize effects of construction on recreation (i.e., visual conditions, noise, transportation/access) associated with 31 32 implementation of the other conservation components. Because construction of the conservation measure component facilities would be less intense and of shorter duration than construction of 33 CM1 conveyance facilities, the mitigation measures and environmental commitments would reduce 34 35 the construction-related impacts on recreational fishing associated with the other conservation measures to a less-than-significant level. Further, the individual facilities or conservation elements 36 will undergo additional environmental review and permitting which will include identification of 37 site-specific measures to further protect resources. 38

Environmental commitments that will reduce construction-related impacts on recreation include a 39 noise abatement plan and consultation with CDFW to expand recreational opportunities (Appendix 40 41 3B, *Environmental Commitments*; also see additional discussion under Impact REC-2 and Impact REC-3, above). In addition, a number of mitigation measures will address construction-related 42 43 impacts on recreational fishing by reducing the degree of aesthetic and visual degradation at construction sites (see Chapter 17, Aesthetics and Visual Resources, Section 17.3.3.2, Mitigation 44 Measures AES-1a, AES-1b, AES-1c, AES-1d, AES-1e, AES-1f, AES-1g, AES-4b, and AES-4c; also see 45 additional discussion under Impact REC-2 and Impact REC-3, above). Mitigation measures TRANS-46

2	that could affect public use of recreation areas (see additional discussion under Impact REC-2 and
3	Impact REC-3, above, and Chapter 19, <i>Transportation</i> , Section 19.3.3.16). Mitigation measures NOI-
4	1a and NOI-1b will address construction-related noise concerns (see additional discussion under
5	Impact REC-2 and Impact REC-3, above and Chapter 23, <i>Noise</i> , Section 23.4.3.16). Finally, should
6	construction of conservation measure facilities require pile-driving, mitigation measures to protect
7 8	fish and aquatic species would be implemented to reduce these impacts (see additional discussion under Impact REC-4, above and Chapter 11, <i>Fish and Aquatic Resources</i> , Section 11.3.4.16).
0	
9	In the long term, the impact on fishing opportunities would be considered beneficial because the
10	conservation measures are intended to enhance aquatic habitat and fish abundance.
11	Mitigation Measure AES-1a: Locate New Transmission Lines and Access Routes to
12	Minimize the Removal of Trees and Shrubs and Pruning Needed to Accommodate New
13	Transmission Lines and Underground Transmission Lines Where Feasible
14	Please refer to Mitigation Measure AES-1a in Chapter 17, Aesthetics and Visual Resources,
15	Alternative 1A, Impact AES-1.
16	Mitigation Measure AES-1b: Install Visual Barriers between Construction Work Areas and
17	Sensitive Receptors
18	Please refer to Mitigation Measure AES-1b in Chapter 17, Aesthetics and Visual Resources,
19	Alternative 1A, Impact AES-1.
20	Mitigation Measure AES-1c: Develop and Implement a Spoil/Borrow and Reusable Tunnel
21	Material Area Management Plan
22	Please refer to Mitigation Measure AES-1c in Chapter 17, Aesthetics and Visual Resources,
23	Alternative 1A, Impact AES-1.
24	Mitigation Measure AES-1d: Restore Barge Unloading Facility Sites Once Decommissioned
25	Please refer to Mitigation Measure AES-1d in Chapter 17, Aesthetics and Visual Resources,
26	Alternative 1A, Impact AES-1.
27	Mitigation Measure AES-1e: Apply Aesthetic Design Treatments to All Structures to the
28	Extent Feasible
29	Please refer to Mitigation Measure AES-1e in Chapter 17, Aesthetics and Visual Resources,
30	Alternative 1A, Impact AES-1.
31	Mitigation Measure AES-1f: Locate Concrete Batch Plants and Fuel Stations Away from
32	Sensitive Visual Resources and Receptors and Restore Sites upon Removal of Facilities
33	Please refer to Mitigation Measure AES-1f in Chapter 17, Aesthetics and Visual Resources,

1a, TRANS-1b, and TRANS-1c will address traffic and transportation safety and access conditions

34 Alternative 1A, Impact AES-1.

1 2	Mitigation Measure AES-1g: Implement Best Management Practices to Implement Project Landscaping Plan
3 4	Please refer to Mitigation Measure AES-1g in Chapter 17, <i>Aesthetics and Visual Resources,</i> Alternative 1A, Impact AES-1.
5 6	Mitigation Measure AES-4b: Minimize Fugitive Light from Portable Sources Used for Construction
7 8	Please refer to Mitigation Measure AES-4b in Chapter 17, <i>Aesthetics and Visual Resources</i> , Alternative 1A, Impact AES-4.
9 10	Mitigation Measure AES-4c: Install Visual Barriers along Access Routes, Where Necessary, to Prevent Light Spill from Truck Headlights toward Residences
11 12	Please refer to Mitigation Measure AES-4c in Chapter 17, <i>Aesthetics and Visual Resources</i> , Alternative 1A, Impact AES-4.
13 14	Mitigation Measure TRANS-1a: Implement Site-Specific Construction Traffic Management Plan
15 16	Please refer to Mitigation Measure TRANS-1a in Chapter 19, <i>Transportation</i> , Alternative 1A, Impact TRANS-1.
17 18	Mitigation Measure TRANS-1b: Limit Hours or Amount of Construction Activity on Congested Roadway Segments
19 20	Please refer to Mitigation Measure TRANS-1b in Chapter 19, <i>Transportation</i> , Alternative 1A, Impact TRANS-1.
21 22	Mitigation Measure TRANS-1c: Make Good Faith Efforts to Enter into Mitigation Agreements to Enhance Capacity of Congested Roadway Segments
23 24	Please refer to Mitigation Measure TRANS-1c in Chapter 19, <i>Transportation</i> , Alternative 1A, Impact TRANS-1.
25 26	Mitigation Measure NOI-1a: Employ Noise-Reducing Construction Practices during Construction
27	Please refer to Mitigation Measure NOI-1a in Chapter 23, Noise, Alternative 1A, Impact NOI-1.
28 29	Mitigation Measure NOI-1b: Prior to Construction, Initiate a Complaint/Response Tracking Program
30	Please refer to Mitigation Measure NOI-1b in Chapter 23, Noise, Alternative 1A, Impact NOI-1.
31 32	Mitigation Measure AQUA-1a: Minimize the Use of Impact Pile Driving to Address Effects of Pile Driving and Other Construction-Related Underwater Noise
33 34	Please refer to Mitigation Measure AQUA-1a in Chapter 11, <i>Fish and Aquatic Resources,</i> Alternative 1A, Impact AQUA-1.

# 1Mitigation Measure AQUA-1b: Use an Attenuation Device to Reduce Effects of Pile Driving2and Other Construction-Related Underwater Noise

Please refer to Mitigation Measure AQUA-1b in Chapter 11, *Fish and Aquatic Resources*,
Alternative 1A, Impact AQUA-1.

# Impact REC-10: Result in Long-Term Reduction in Boating-Related Recreation Opportunities as a Result of Implementing Conservation Measures 2–21

7 **NEPA Effects:** Effects on boating-related recreation activities stemming from implementation of the 8 conservation components under Alternative 9 would be similar to those described for Alternative 9 1A; however, locations or target acreages may vary for proposed conservation activities. 10 Implementing the conservation measures could result in an adverse effect on recreation by reducing the extent of navigable waterways available to boaters. Once implemented, the conservation 11 measures could provide beneficial effects to recreation by expanding the extent of navigable 12 waterways available to boaters, improving and expanding boat launch facilities, and removing 13 14 nonnative vegetation that restricts or obstructs navigation. Because these measures would not be 15 anticipated to result in a substantial long-term disruption of boating activities, this would not be an adverse effect. 16

17 Under CM18, construction of a genetic refuge and research facility at the former Army Reserve near 18 the Delta Marina Yacht Harbor could result in construction-related effects on boaters at this site. The BDCP proponents would implement environmental commitments to include a noise abatement plan 19 20 (Appendix 3B, Environmental Commitments; also see additional discussion under Impact REC-2 and Impact REC-3, above) to lessen these impacts. In addition, a number of mitigation measures are 21 22 available to address construction-related effects on recreational boating by reducing the degree of 23 aesthetic and visual degradation at the construction site (see Chapter 17, Aesthetics and Visual 24 Resources, Section 17.3.3.2, Mitigation Measures AES-1a, AES-1b, AES-1c, AES-1d, AES-1e, AES-1f, AES-1g, AES-4b, and AES-4c; also see additional discussion under Impact REC-2 and Impact REC-3, 25 above). Mitigation measures TRANS-1a, TRANS-1b, and TRANS-1c are available to address traffic 26 27 and transportation safety and access conditions of the marina (see additional discussion under Impact REC-2 and Impact REC-3, above, and Chapter 19, *Transportation*, Section 19.3.3.16). 28 29 Mitigation measures NOI-1a and NOI-1b are available to address construction-related noise 30 concerns (see additional discussion under Impact REC-2 and Impact REC-3, above and Chapter 23, 31 Noise, Section 23.4.3.16).

**CEQA** Conclusion: Channel modification and other activities associated with implementation of 32 33 some habitat restoration and enhancement measures and other conservation measures would limit 34 some opportunities for boating and boating-related recreation by reducing the extent of navigable water available to boaters. Temporary effects would also stem from construction, which may limit 35 boat access, speeds, or create excess noise, odors, or unattractive visual scenes during periods of 36 37 implementation. However, BDCP conservation measures would also lead to an enhanced boating experience by expanding the extent of navigable waterways available to boaters, improving and 38 39 expanding boat launch facilities, and removing nonnative vegetation that restricts or obstructs navigation. Because these measures would not be anticipated to result in a substantial long-term 40 41 disruption of boating activities, this impact is considered less than significant for the conservation measures, with the exception of CM18, discussed further below. 42

Under CM18, construction of a genetic refuge and research facility at the former Army Reserve near
 the Delta Marina Yacht Harbor could result in construction-related impacts on boaters at this site.

1	The BDCP proponents would implement environmental commitments to include a noise abatement
2	plan (Appendix 3B, Environmental Commitments; also see additional discussion under Impact REC-2
3	and Impact REC-3, above) to lessen these impacts. In addition, a number of mitigation measures
4	address construction-related impacts on recreational boating by reducing the degree of aesthetic
5	and visual degradation at the construction site (see Chapter 17, <i>Aesthetics and Visual Resources</i> ,
6	Section 17.3.3.2, Mitigation Measures AES-1a, AES-1b, AES-1c, AES-1d, AES-1e, AES-1f, AES-1g, AES-
7	4b, and AES-4c; also see additional discussion under Impact REC-2 and Impact REC-3, above).
8	Mitigation measures TRANS-1a, TRANS-1b, and TRANS-1c will address traffic and transportation safety and access conditions of the marina (see additional discussion under Impact REC-2 and
9 10	Impact REC-3, above, and Chapter 19, <i>Transportation</i> , Section 19.3.3.16). Mitigation measures NOI-
10	1a and NOI-1b will address construction-related noise concerns (see additional discussion under
12	Impact REC-2 and Impact REC-3, above and Chapter 23, <i>Noise</i> , Section 23.4.3.16). Implementation of
13	these measures, as determined applicable to construction of this facility under future site-specific
14	environmental review, would reduce impacts on recreational boating to less than significant. No
15	additional mitigation would be required.
16	Mitigation Measure AES-1a: Locate New Transmission Lines and Access Routes to
17	Minimize the Removal of Trees and Shrubs and Pruning Needed to Accommodate New
18	Transmission Lines and Underground Transmission Lines Where Feasible
19	Please refer to Mitigation Measure AES-1a in Chapter 17, Aesthetics and Visual Resources,
20	Alternative 1A, Impact AES-1.
21	Mitigation Measure AES-1b: Install Visual Barriers between Construction Work Areas and
22	Sensitive Receptors
23	Please refer to Mitigation Measure AES-1b in Chapter 17, Aesthetics and Visual Resources,
24	Alternative 1A, Impact AES-1.
25	Mitigation Measure AES-1c: Develop and Implement a Spoil/Borrow and Reusable Tunnel
25 26	Mitigation Measure AES-IC: Develop and implement a Spon/Borrow and Reusable Tunner Material Area Management Plan
20	Material Area Management I fan
27	Please refer to Mitigation Measure AES-1c in Chapter 17, Aesthetics and Visual Resources,
28	Alternative 1A, Impact AES-1.
29	Mitigation Measure AES-1d: Restore Barge Unloading Facility Sites Once Decommissioned
2)	
30	Please refer to Mitigation Measure AES-1d in Chapter 17, Aesthetics and Visual Resources,
31	Alternative 1A, Impact AES-1.
22	Mitigation Maaguna AFS 10. Annly Agathetic Design Treatments to All Strugtures to the
32 33	Mitigation Measure AES-1e: Apply Aesthetic Design Treatments to All Structures to the Extent Feasible
33	Extent reasible
34	Please refer to Mitigation Measure AES-1e in Chapter 17, Aesthetics and Visual Resources,
35	Alternative 1A, Impact AES-1.
26	Mitigation Maggung AES 16 Lagata Congrate Datch Plants and Eval Stations American
36 37	Mitigation Measure AES-1f: Locate Concrete Batch Plants and Fuel Stations Away from Sensitive Visual Resources and Receptors and Restore Sites upon Removal of Facilities
37	sensitive visual resources and receptors and restore sites upon removal of facilities
38	Please refer to Mitigation Measure AES-1f in Chapter 17, Aesthetics and Visual Resources,
39	Alternative 1A, Impact AES-1.

1 2	Mitigation Measure AES-1g: Implement Best Management Practices to Implement Project Landscaping Plan
3 4	Please refer to Mitigation Measure AES-1g in Chapter 17, <i>Aesthetics and Visual Resources,</i> Alternative 1A, Impact AES-1.
5 6	Mitigation Measure AES-4b: Minimize Fugitive Light from Portable Sources Used for Construction
7 8	Please refer to Mitigation Measure AES-4b in Chapter 17, <i>Aesthetics and Visual Resources,</i> Alternative 1A, Impact AES-4.
9 10	Mitigation Measure AES-4c: Install Visual Barriers along Access Routes, Where Necessary, to Prevent Light Spill from Truck Headlights toward Residences
11 12	Please refer to Mitigation Measure AES-4c in Chapter 17, <i>Aesthetics and Visual Resources,</i> Alternative 1A, Impact AES-4.
13 14	Mitigation Measure TRANS-1a: Implement Site-Specific Construction Traffic Management Plan
15 16	Please refer to Mitigation Measure TRANS-1a in Chapter 19, <i>Transportation</i> , Alternative 1A, Impact TRANS-1.
17 18	Mitigation Measure TRANS-1b: Limit Hours or Amount of Construction Activity on Congested Roadway Segments
19 20	Please refer to Mitigation Measure TRANS-1b in Chapter 19, <i>Transportation,</i> Alternative 1A, Impact TRANS-1.
21 22	Mitigation Measure TRANS-1c: Make Good Faith Efforts to Enter into Mitigation Agreements to Enhance Capacity of Congested Roadway Segments
23 24	Please refer to Mitigation Measure TRANS-1c in Chapter 19, <i>Transportation</i> , Alternative 1A, Impact TRANS-1.
25 26	Mitigation Measure NOI-1a: Employ Noise-Reducing Construction Practices during Construction
27	Please refer to Mitigation Measure NOI-1a in Chapter 23, Noise, Alternative 1A, Impact NOI-1.
28 29	Mitigation Measure NOI-1b: Prior to Construction, Initiate a Complaint/Response Tracking Program
30	Please refer to Mitigation Measure NOI-1b in Chapter 23, Noise, Alternative 1A, Impact NOI-1.
31 32	Impact REC-11: Result in Long-Term Reduction in Upland Recreational Opportunities as a Result of Implementing Conservation Measures 2–21
33 34	<b>NEPA Effects:</b> Implementing the conservation components under Alternative 9 would have similar effects on upland recreation activities as those described for Alternative 1A; however, locations or

35target acreages may vary for proposed conservation activities. Implementing the conservation

- measures could result in an adverse effect on recreation opportunities by reducing the extent of 1 2 upland recreation sites suitable for hiking, nature photography, or other similar activities. However, 3 environmental commitments would reduce these effects, and implementation of the conservation 4 measures also could provide a benefit to recreation from improved quality of upland recreation 5 opportunities. CM17–CM21 involve enforcement, management, or other individual, localized project components that would not affect upland recreation opportunities. CM17 is an enforcement funding 6 7 mechanism and would not result in a physical change to upland areas; construction under CM18, CM19, or CM21 would not affect existing upland recreation areas; and CM20 is an enforcement 8 9 action primarily located at boat launches and would not affect upland recreation areas and related 10 opportunities. These measures are not discussed further in this analysis.
- **CEQA** Conclusion: Site preparation and earthwork activities associated with a number of 11 12 conservation measures would temporarily limit opportunities for upland recreational activities where they occur in or near existing recreational areas. Noise, odors, and visual effects of 13 construction activities would also temporarily compromise the quality of upland recreation in and 14 around these areas. Additionally, it is possible that current areas of upland recreation would be 15 16 converted to wetland or other landforms poorly suited to hiking, nature photography, or other 17 activities. These impacts on upland recreational opportunities would be considered less than 18 significant because the BDCP would include environmental commitments that would require BDCP 19 proponents to consult with CDFW to expand wildlife viewing, angling, and hunting opportunities, as described in Recommendation DP R14 of the Delta Plan (Appendix 3B, Environmental 20 *Commitments*). Near-term implementation would also restore or enhance new potential sites for 21 22 upland recreation and the measure would improve the quality of existing recreational opportunities 23 adjacent to areas modified by the conservation measures. These measures would not be anticipated to result in a substantial long-term disruption of upland recreational activities; thus, this impact is 24 25 considered less than significant.

# Impact REC-12: Compatibility of the Proposed Water Conveyance Facilities and Other Conservation Measures with Federal, State, or Local Plans, Policies, or Regulations Addressing Recreation Resources

- 29 **NEPA Effects:** Constructing the proposed water conveyance facilities (CM1) and implementing CM2– CM21 under Alternative 9 could result in the potential for incompatibilities with plans and policies 30 31 related to protecting recreation resources of the Delta. A number of plans and policies that coincide 32 with the study area provide guidance for recreation resource issues as overviewed in Section 17.2, 33 *Regulatory Setting.* This overview of plan and policy compatibility evaluates whether Alternative 9 is compatible or incompatible with such enactments, rather than whether impacts are adverse or not 34 adverse or significant or less than significant. If the incompatibility relates to an applicable plan, 35 36 policy, or regulation adopted to avoid or mitigate recreation effects, then an incompatibility might be indicative of a related significant or adverse effect under CEQA and NEPA, respectively. Such 37 physical effects of Alternative 9 on recreation resources is addressed in Impacts REC-1 through REC-38 39 11, and in other chapters such as Chapter 23, Noise, Section 23.4.3.16, and Chapter 17, Aesthetics and Visual Resources, Section 17.3.3.16. The following is a summary of compatibility evaluations related 40 41 to recreation resources for plans and policies relevant to the BDCP.
- 42 The New Melones Lake Area Final Resource Management Plan, Management Guide for the Shasta and
- 43 Trinity Units of the Whiskeytown-Shasta-Trinity National Recreation Area, General Management Plan
- 44 for the Whiskeytown Unit of the Whiskeytown-Shasta-Trinity National Recreation Area, Folsom Lake
- 45 State Recreation Area General Plan, Lake Oroville State Recreation Area Resource Management Plan

- and General Development Plan, and San Luis Reservoir State Recreation Area General Development
   Plan all have policies or goals to protect the recreation resources and promote a range of
   opportunities to visitors to these areas. Construction and operation of the proposed water
- 4 conveyance facilities and other conservation measures would not affect recreation opportunities in
- 5 these areas and would be compatible with these plans.
- The Johnston-Baker-Andal-Boatwright Delta Protection Act of 1992 (Delta Protection Act), Delta 6 7 Protection Commission Land Use and Resource Management Plan for the Primary Zone of the Delta, 8 Delta Plan, and Brannan Island and Franks Tract State Recreation Areas General Plan are all focused 9 on the protection of resources, including recreation resources, within the Delta. These plans have policies, objectives, or goals intended to protect and enhance existing recreation and encourage 10 development of new local and regional opportunities. Constructing the proposed conveyance 11 12 facilities would result in long term disruption to existing established recreation areas in the study area and change the nature of the recreation setting. The proposed water conveyance elements 13 could be considered incompatible with measures to protect existing recreation opportunities in the 14 study area. 15
- The Delta Protection Act, the Delta Protection Commission's Great California Delta Trail System, and the Great California Delta Trail *Blueprint Report for Contra Costa and Solano Counties* all promote development of a regional trail system providing a continuous regional recreational corridor to provide bikeways and hiking trails. The BDCP proponents would work with these regional and local efforts to design proposed restoration areas to be compatible with and complement the goals of creating a regional trail network and where feasible to adapt restoration proposals to incorporate recreational amenities and opportunities in these areas.
- 23 Regional plans and those geared toward the management of specific areas, including the Stone Lakes National Wildlife Refuge CCP, Cosumnes River Preserve Management Plan, Brannan Island and Franks 24 25 Tract State Recreation Areas General Plan, Yolo Bypass Wildlife Area Land Management Plan, the Yolo County General Plan, Lower Sherman Island Wildlife Area Land Management Plan, San Francisco Bay 26 Plan, Suisun Marsh Protection Plan, and Solano County General Plan Suisun Marsh Policy Addendum 27 28 are primarily designed to preserve and enhance the natural resource and recreation qualities of 29 these areas. Implementing the BDCP alternatives may create disruptions related to facility and 30 restoration improvements. Proposed restoration areas in the Yolo Bypass, on Sherman Island, and in 31 Suisun Marsh would be designed to be compatible with and complement the current management direction for these areas and would be required to adapt restoration proposals to meet current 32 33 policy established for managing these areas.
- The BDCP would be constructed and operate in compliance with regulations related to boat navigation jurisdiction, rules, and regulations enforced by local, state (including the California Department of Boating and Waterways), and federal (including the U.S. Coast Guard) boating law enforcement. The alternative would be compatible with California State Land Commission regulations related to recreational piers or marinas.
- EBRPD parks within the study area include Browns Island, Antioch/Oakley, and Big Break Parks
  (East Bay Regional Park District 2012b). Recreation at these parks would not be affected by this
  alternative.
- 42 Alternative 9 would result in the construction of permanent and temporary features associated with 43 the proposed water conveyance facility across land governed by the general plans of Sacramento,
- 44 San Joaquin, Contra Costa, and Alameda Counties. The county general plans all have policies related

- 1 to the protection of recreation resources and encourage the development of new water-based and
- 2 land-based recreation opportunities. Sacramento and San Joaquin Counties recognize the Delta as an
- 3 area of international importance and as a major recreational resource of these counties.
- 4 Construction activities that disrupt and degrade recreation opportunities in the study area would be
- 5 incompatible with policies designed to protect recreation resources, including those intended to
- 6 protect open space and natural areas and those that discourage development of public facilities and
- 7 infrastructure unless it is related to agriculture, natural resources and open space, and has
- 8 recreational value. Alternative 9 would not be incompatible with Yolo County and Solano County
- 9 policies because conveyance facilities would not be located in these areas.
- *CEQA Conclusion*: The incompatibilities identified in the analysis indicate the potential for a
   physical consequence to the environment. The physical effects are discussed in impacts REC-1
   through REC-11, above and no additional CEQA conclusion is required related to the compatibility of
   the alternative with relevant plans and polices.

# Impact REC-13: Permanent Alteration of Recreational Boat Navigation as a Result of Operating the Water Conveyance Facilities

**NEPA Effects:** With operation of Alternative 9, boat passage and navigation would be affected to 16 17 varying degrees at each of the 14 waterway locations where an operable gate is planned. Table 15-18 17 lists the affected waterways associated with each type of conveyance facility. Boat passage would be unavailable at three waterway locations where a fish screen or an operable gate without a boat 19 passage facility would be constructed and no boat passage would be provided. Boats would be able 20 to pass the Threemile Slough operable gate when it is open; passage here would be restricted for 21 22 several hours twice per day. Boat passage would be unimpeded at the two locations where siphons 23 are planned to cross beneath the waterway.

### Table 15-17. Waterways Affected by Construction and Maintenance of Alternative 9 Conveyance Facilities

	of Conveyance Facility and Waterway Location
Opera	able Gate with Boat Passage Facility
Moł	kelumne River downstream of Lost Slough
Sno	dgrass Slough upstream of Delta Cross Channel
Geo	rgiana Slough at Sacramento River
Con	nection Slough at Middle River
Rail	road Cut at Middle River
Wo	odward Canal at Middle River
Fish	nermen's Cut at San Joaquin River
Old	River at San Joaquin River
Mea	adow Slough
Vict	coria Canal at Old River
Opera	able Gate without Boat Passage Facility—Boat Passage When Gate Open
Thr	eemile Slough near Sacramento River
Fish S	Screen and Operable Gates without Boat Passage
Delt	ta Cross Channel at Sacramento River (Fish Screen)
San	Joaquin River downstream of Old River
Mid	dle River upstream of Victoria Canal
Dred	ging/Channel Reconfiguration
Mid	dle River between Empire Cut and Victoria Canal (Dredging)
Vict	coria Canal / North Canal (Dredging)
Old	River at Delta-Mendota Canal (Reconfigured Channel)

#### 3

- 4 Boat navigation could be enhanced by dredging on the two waterways where dredging and
- 5 realignment of Old River are planned.

#### 6 **Operable Gates with Boat Passage Facilities**

7 At the 10 waterway locations where an operable gate with a boat passage facility is planned, boaters would no longer have unimpeded passage through the waterway but would instead be required to 8 9 stop at the gate and wait to be directed through the boat passage facility. Wait times could be greater than 30 minutes at locations where boat traffic volume is high particularly during peak-use. 10 For example, summer weekend and holiday boat traffic at the Old River gate site was in the range of 11 12 250-400 boats per day and at the Snodgrass Slough and Railroad Cut gate sites was in the range of 150–300 boats per day. Summer weekend afternoon boat traffic at these sites was as high as 50–80 13 boats per hour. If estimated increases in boat traffic between 2010 and 2020 occur and continue 14 15 beyond 2020 into the early long-term period, wait times at planned boat passage facilities could be longer than 30 minutes. (Plater and Wade 2002) 16

- 17 The rate at which boats could be passed through the passage facility would depend in part on the
- capacity of the passage facility chamber and other design factors. The skill of boat drivers at
- 19 negotiating the passage facilities and the diversity of boat types and sizes using the facilities would
- also be factors in determining traffic flow and thus length of delays. Some of the high-traffic sites

- 1 also host a wide variety of boat types, with numerous large boats. Wait times would be expected to
- 2 be short at locations where boat traffic volume is low. At gate locations where boaters would be
- 3 delayed longer than 30 minutes, there would be an adverse effect on boating recreation.
- 4 A new connection for boaters would be created with the construction of a channel and boat passage
- 5 facility between the navigable portion of Meadow Slough and the Sacramento River. When the Delta
- 6 Cross Channel gate is closed, the expectation would be that most of the traffic that now uses the
- 7 Delta Cross Channel would be transferred to this location. This new connection may become the
- 8 preferred route between the Sacramento River and Meadow Slough, Snodgrass Slough, and the
- 9 Mokelumne River when the Delta Cross Channel is closed.

### 10 **Operable Gates without Boat Passage Facilities**

- At Threemile Slough, an operable gate would be installed without a boat passage facility but where boats would be able to pass the gate when it was open. The gate would operate tidally which means that the gate would be closed on the incoming or outgoing tides, depending on the operational objective (fish migration control or salinity control) taking precedence at the time. In either mode of operation, the gate would be closed for several hours twice per day, prohibiting boat passage.
- No other practical route exists between this reach of the Sacramento River and the San Joaquin
   River. If Threemile Slough were closed to boat passage, boaters wanting to travel between the
- River. If Threefine Slough were closed to boat passage, boaters waiting to travel between the
   Sacramento River and the San Joaquin River would be required to make a detour of 20 miles to the
   west around Sherman Island.
- Many of the boats using Threemile Slough are launched from the Brannan Island State Recreation Area boat launch, 1 mile east of the planned gate site. In addition, Outrigger Marina, on the opposite bank of Threemile Slough from the State Recreation Area, draws a portion of its restaurant and fuel dock patrons from the Sacramento River, and the Sacramento River is a destination for many of the boats berthed at the marina. When the gate is closed, boaters would be unable to travel to or from these locations and the Sacramento River.
- Threemile Slough on the Sacramento River side of the gate does not provide space sufficient for a large number of boats to wait for the gate to open, and the Sacramento River in this area has strong winds and currents, making it an unsuitable place for most boats to moor. For these reasons, this change in boat navigation would have an adverse effect on boating recreation.

### 30 **Operable Gates without Boat Passage Facility and No Boat Passage**

- The fish screen and modified gate without boat passage at the Delta Cross Channel would eliminate boat access between the Delta Cross Channel and the Sacramento River because modifications would lack provisions for boat passage. In combination with the closure of the gate at the new connecting channel between the Sacramento River and Meadow Slough, 0.75 mile upstream, this gate would eliminate the ability for most boaters to travel between this reach of the Sacramento River and Snodgrass Slough, Meadow Slough, or the Mokelumne River.
- The fish screen would occupy a portion of the Sacramento River channel along the east bank of the river, restricting the width of the channel available for boat passage and potentially increasing congestion in this area. For these reasons, this change in boat navigation would have an adverse
- 40 effect on boating recreation.

- 1 Because the Delta Cross Channel would no longer provide boat passage with implementation of this
- 2 alternative, the new Meadow Slough channel would become the preferred route between the
- 3 Sacramento River and Meadow Slough, Snodgrass Slough, and the Mokelumne River. The
- 4 expectation would be that most of the traffic that now uses the Delta Cross Channel would be
- 5 transferred to the new Meadow Slough channel.

### 6 San Joaquin River at Old River

The operable gate planned for the San Joaquin River north of the head of Old River would prevent
boaters who launch at downstream locations on the San Joaquin River from traveling on the San
Joaquin River beyond Old River or into Old River because no boat passage would be provided. Dos
Reis Park launch ramp is 2.5 miles downstream, and the Haven Acres Resort boat ramp and guest
dock are 4 miles downstream. The nearest marinas and boat ramps in the Stockton area are more
than 13 miles downstream.

- The gate would prevent boaters navigating from upstream areas of the San Joaquin River or from
   Old River from moving downstream beyond the gate. The Mossdale Crossing Park boat ramp and the
   Mossdale Marina guest dock are located about 2.5 miles upstream on the San Joaquin River.
- Boat traffic volume at this location appears to average about 100 boats per day during weekends and holidays based on surveys conducted by DWR in the 1990s (California Department of Water Resources and Bureau of Reclamation 2005). However, given the relatively few ramps, marinas, or other boating facilities in the vicinity and the availability of many unimpeded miles of the San Joaquin River and Old River available to boaters on either side of this gate, this change in boat navigation would not have an adverse effect on boating recreation.

### 22 Middle River Upstream of Victoria Canal

- The operable gate planned for Middle River just upstream of Victoria Canal would primarily prevent boaters navigating from downstream on Middle River and waterways connecting Middle and Old Rivers from traveling farther upstream because no boat passage would be provided. The only boating facility in the vicinity is the Union Point Resort, about 0.5 mile downstream, which has a restaurant and bar with guest dock but no boat berthing. Boat traffic volume at this location is light, with fewer than 20 boats per day observed during surveys conducted by DWR in the 1990s (California Department of Water Resources and Bureau of Reclamation 2005)
- 29 (California Department of Water Resources and Bureau of Reclamation 2005).
- A few miles upstream of the gate site, the waterway becomes increasingly narrow and shallow, 30 31 which limits use to small fishing boats and nonmotorized boats (e.g., canoes and kayaks). Boaters 32 may access this reach of Middle River from upstream by launching at a county park ramp on the San Joaquin River. In addition, since 1987, DWR has installed a temporary rock barrier at this location 33 from May through September of each year. No boat passage is provided at the rock barrier. 34 Therefore, boat passage is blocked each year throughout the primary summer boating season, as 35 36 well as during part of the spring and fall seasons. Because of the low level of boating activity on this 37 reach of Middle River, the availability of public launch sites upstream, and the seasonal nature of the effect, placement of the operable gate planned for Middle River just upstream of Victoria Canal effect 38
- 39 on recreation would be minor.

### 40 Dredging and Channel Reconfiguration

Dredging is planned for Middle River between Empire Cut and Victoria Canal, a distance of about 7
 miles. Studies to date of Railroad Cut at Middle River and on Victoria Canal / North Canal

- 1 (immediately south of the dredging area, and the probable source or destination for much of the
- 2 Middle River boat traffic in this area) indicate that weekend and holiday boat traffic volume on this
- 3 reach of Middle River is high. Although the dredging is not intended to widen the channel, the
- 4 deepening of the channel would eliminate shallow areas and reduce areas where aquatic vegetation
- 5 could become established. This would have a beneficial effect on boat navigation.

Dredging is also planned for the length of Victoria Canal / North Canal, terminating at the operable 6 7 gate at the west end of the canals. The dredging would eliminate the narrow, vegetated berm that 8 separates the two canals for much of their lengths. Boaters may consider the berm separating the 9 two canals to be desirable because it provides a separation for the boat traffic on the two canals and 10 facilitates the normal traffic pattern whereby eastbound traffic uses North Canal and westbound traffic uses Victoria Canal. The berm also serves to reduce boat wakes from traffic on the adjacent 11 12 canal, which improves waterskiing conditions. However, the widening and deepening of the waterway could have a beneficial effect on boat navigation by creating a less restrictive channel and 13 discouraging aquatic vegetation growth. Overall, loss of the central berm from the dredging would 14 have an adverse effect on boating recreation. 15

Reconfiguration of the Old River channel at the mouth of the Delta-Mendota Canal inlet is planned to 16 close off the inlet from Old River (the inlet would receive water from Clifton Court Forebay via a new 17 canal). The inlet would be blocked by fill between the Tracy Fish Facility and Fabian Tract and 18 between Fabian Tract and the tract south of Clifton Court Forebay. A new Old River channel would 19 20 be cut across the tip of Fabian Tract. This new channel would allow boaters to continue to pass between the Rivers End Marina & Storage and numerous cabins and docks near the marina and Old 21 22 River to the north of Fabian Tract. Two small islands with cabins and boat docks located in the area to be filled would be eliminated by the channel reconfiguration, and a wider channel between the 23 Rivers End Marina & Storage inlet and Old River would be created. The effect on boat recreation 24 25 would be beneficial.

#### 26 Changes in Flow Velocity during Gate Operations

Effects from the operation of operable gates would result in a substantial change and reduction of use of established recreational activities. At the 10 waterway locations where an operable gate with a boat passage facility is planned, boaters would no longer have unimpeded passage through the waterway. At locations where an operable barrier is proposed without boat passage, boaters would lose access to waterways typically traveled. Mitigation Measures REC-14a and REC-14b would be available to reduce these effects.

33 As discussed under Impact REC-3, BDCP proponents would contribute funds for the construction of 34 new recreation opportunities as well as for the protection of existing recreation opportunities as outlined in Recommendation DP R11 of the Delta Plan. BDCP proponents would also assist in 35 funding the expansion of state recreation areas in the Delta as described in Recommendation DP 36 37 R13 of the Delta Plan. For the reopening of Brannan Island State Recreation Area, completion of Delta Meadows-Locke Boarding House and potential addition of new State parks at Barker Slough, 38 39 Elkhorn Basin, the Wright-Elmwood Tract, and south Delta. The funds will be transferred prior to, or 40 concurrent with, commencement of construction of the BDCP. This commitment serves to compensate for the loss of recreational opportunities within the project area by providing a 41 42 recreational opportunity downstream/upstream in the same area for the same regional recreational 43 users.

- 1 BDCP would also contribute funds to further the DBW's aquatic weed control programs in the Delta.
- 2 Enhanced ability to control these invasive vegetation would lead to increased recreation
- 3 opportunities which would compensate for the loss of recreational opportunities within the project
- 4 area by providing a recreational opportunity downstream/upstream in the same area for the same
- 5 regional recreational users. The funds will be transferred prior to, or concurrent with,
- 6 commencement of construction of the BDCP. This commitment is described in Appendix 3B,
- 7 Environmental Commitments.
- Because of the permanent loss of boat passage and navigation and the delays associated with
  operable gates, these effects are considered adverse.
- 10 **CEOA Conclusion:** Impacts from the operation of operable gates would result in a substantial change and reduction of use of established recreational areas and activities. At the 10 waterway locations 11 where an operable gate with a boat passage facility is planned, boaters would no longer have 12 13 unimpeded passage through the waterway. At locations where an operable barrier is proposed without boat passage, boaters would lose access to waterways typically traveled. These effects 14 15 would be reduced with the implementation of Mitigation Measure REC-14a and Mitigation Measure REC-14b as well as other commitments made by the BDCP proponents, but not to a less-than-16 significant level. Therefore, these effects would be considered significant and unavoidable. 17
- 18

### Mitigation Measure REC-13a: Minimize Congestion at Passage Facilities

- 19To reduce the impacts on boater's recreation experiences and to facilitate boat passage at the20gate locations, the following will be implemented at the time of gate construction.
- Boat passage facilities will be designed to accommodate the average peak number of boaters
   and the range of boat types that use the affected waterway and minimize wait times.
- To provide for a safe and convenient place to wait for the gate to open, floating docks, each
   200 feet long and 12 feet wide, will be provided along the shoreline on each side of the boat
   passage facility to provide boaters a location to wait and use the facility. Mooring bits will be
   provided on the docks. Boaters may also choose to wait in the channel on either side of the
   gate.

# Mitigation Measure REC-13b: Implement Boater Information and Education Program on Operation of Barriers and Boat Passage Facilities

30 Before and during project operation, a boater information program will be implemented to provide information and details on the locations and operation of barriers throughout the study 31 area. The program will include education on the three types of barriers (with boat locks, without 32 boat locks, and the Threemile Slough barrier which would be passable when it is not operating). 33 Boaters will be informed of typical timing of gate operations (as in the case of Threemile Slough 34 35 operable barrier), potential alternative navigation routes during closures, and on procedures for waiting and using the boat passage facilities. This program will use a variety of printed media 36 (e.g., posters, brochures) to provide the necessary information, and the media will be displayed 37 38 and distributed at publicly accessible boat access facilities, including public and commercial boat ramps and marinas in the study area. The information will also be provided for dissemination on 39 40 the websites of public recreation and boater safety organizations and agencies (e.g., DPR, CDBW, CDFW, U.S. Coast Guard, marine patrol agencies). Additional means of dissemination, such as 41

1 distribution of materials or presentations at public meetings and events hosted or participated 2 in by these organizations and agencies, will be used when the opportunity arises.

## Impact REC-14: Substantial Reduction in Other Recreation Opportunities as a Result of the Operation of the Water Conveyance Facilities

*NEPA Effects:* Permanent speed zone restrictions in the vicinity of operable gate and boat passage
 facilities would include speed limits that could adversely affect high-speed recreation opportunities,
 such as waterskiing, wakeboarding, and tubing, to the point they would be effectively eliminated.
 Table 15-18 presents the waterways where recreation would be affected. Railroad Cut, Woodward

9 Cut, and Victoria Canal are popular wakeboarding and waterskiing destinations.

### 10Table 15-18. Waterways where Recreation would be Affected by Operation and Maintenance of11Alternative 9 Conveyance Facilities (Early Long-Term)

Type of Conveyance Facility and Waterway	Primary Boating Activity
Operable Gate with Boat Passage Facility	
Railroad Cut at Middle River	Waterskiing and Wakeboarding
Woodward Canal at Middle River	Waterskiing and Wakeboarding
Operable Gate without Boat Passage Facility—Boat	Passage when Gate is Open
Meadow Slough	Mooring
Threemile Slough near Sacramento River	Cruising (Pass-through Traffic)
Fish Screen and Operable Gates without Boat Passa	ge
Victoria Canal at Old River	Waterskiing and Wakeboarding
Sources: California Department of Boating and Waterw	rays 2003.

12

At Brannan Island State Recreation Area, the gate on Threemile Slough and associated structures and access roadway would require construction on State Recreation Area lands located along the Threemile Slough waterway. The location of the operable gate at Threemile Slough is in a primarily undeveloped portion of the State Recreation Area where recreational use is low. In addition, only a small percentage of the approximately 1-mile-long State Recreation Area shoreline on Threemile Slough would be affected. The portion of shoreline affected is the most distant from developed campsites, where most informal use in the undeveloped area is likely to originate.

20Other than levee improvements, there would be no permanent changes to the lands on the Sherman21Island side of the planned gate structure. No recreational activity is known to occur in that area.22Road access via East Sherman Island Levee Road to Outrigger Marina would be restored via the23existing levee road following completion of levee work. For these reasons, the potential effect of24Alternative 9 on recreation opportunities at Brannan Island State Recreation Area or the Sherman25Island side of Threemile Slough would be minimal.

- A new connection for boaters would be created with the construction of a channel and boat passage facility between the navigable portion of the Meadow Slough and the Sacramento River. This connection would provide for new boating opportunities within Delta Meadows; however, the introduction of a potential increase in motor boating activities within Delta Meadows may degrade
- 30 the recreation opportunities and experience for mooring.

- 1 Operation of the operable gates would result in permanent changes to recreation opportunities
- 2 including recreational boating activities such as waterskiing and wakeboarding. Mitigation
- 3 Measures REC-13a and REC-13b would be available to reduce these effects.

4 As discussed under Impact REC-3, BDCP proponents would contribute funds for the construction of 5 new recreation opportunities as well as for the protection of existing recreation opportunities as 6 outlined in Recommendation DP R11 of the Delta Plan. BDCP proponents would also assist in 7 funding the expansion of state recreation areas in the Delta as described in Recommendation DP 8 R13 of the Delta Plan. For the reopening of Brannan Island State Recreation Area, completion of 9 Delta Meadows-Locke Boarding House and potential addition of new State parks at Barker Slough, Elkhorn Basin, the Wright-Elmwood Tract, and south Delta. The funds will be transferred prior to, or 10 concurrent with, commencement of construction of the BDCP. This commitment serves to 11

- compensate for the loss of recreational opportunities within the project area by providing a
   recreational opportunity downstream/upstream in the same area for the same regional recreational
- 14 users. These commitments are further described in Appendix 3B, *Environmental Commitments*.
- BDCP would also contribute funds to further the DBW's aquatic weed control programs in the Delta.
- 16 Enhanced ability to control these invasive vegetation would lead to increased recreation
- 17 opportunities which would compensate for the loss of recreational opportunities within the project
- area by providing a recreational opportunity downstream/upstream in the same area for the same
- 19 regional recreational users. The funds will be transferred prior to, or concurrent with,
- 20 commencement of construction of the BDCP. This commitment is described in Appendix 3B,
- 21 Environmental Commitments.
- Due to the permanent speed zone restrictions in the vicinity of operable gate, and speed limits at boat passage facilities that could adversely affect high-speed recreation opportunities, such as waterskiing, wakeboarding, and tubing, at a number of existing recreational areas, these would be considered adverse effects.
- *CEQA Conclusion*: Operation of the operable gates would result in permanent changes to recreation
   opportunities including recreational boating activities such as waterskiing and wakeboarding. These
   effects are significant. Mitigation Measures REC-13a and REC-13b as well as other commitments
   made by the BDCP proponents would reduce these effects, but not to a less-than-significant level.
   Therefore, these effects are considered significant and unavoidable.
- **15.3.4** Cumulative Analysis

### 32 15.3.4.1 Assessment Methodology

This section analyzes the potential for the BDCP to contribute to cumulative impacts on recreational 33 facilities, opportunities, and resources in the Delta. This section first describes the cumulative 34 setting for recreation in the Delta to identify the effects of other foreseeable projects and programs 35 on recreational opportunities and resources. This section then describes the contribution of the 36 impact mechanisms associated with the BDCP to determine if they would make a considerable 37 contribution to the impacts on recreation in the Delta. Table 15-19 summarizes other foreseeable 38 39 projects and programs that may affect recreation resources to provide a context for the evaluation of the cumulative effects on recreation opportunities. This list has been drawn from a more 40 41 substantial compilation of past, present, and reasonably foreseeable programs and projects included 1 in Appendix 3D, Defining Existing Conditions, the No Action/No Project Alternative, and Cumulative

### 2 Impact Conditions.

Agency	Program/ Project	Status	Description of Program/Project	Recreation Effect
California Department of Water Resources	Delta Levees Flood Protection Program	Ongoing	This is a grants program that works with more than 60 reclamation districts in the Delta and Suisun Marsh to maintain and improve the flood control system and provide protection to public and private investments in the Delta including water supply, habitat, and wildlife. The program, through its two main components (Delta Levees Maintenance Subventions Program and Delta Levees Special Flood Control Projects), works with the local agencies to maintain, plan, and complete levee rehabilitation projects.	Maintenance and rehabilitation of levees in the Delta will require construction that may temporarily disrupt recreational access to Delta waterways and fishing locations in the footprint of proposed repair and rehabilitation projects.
California Department of Water Resources	Dutch Slough Tidal Marsh Restoration Project	EIR certified in 2010, project is ongoing.	The Dutch Slough Tidal Marsh Restoration Project, located near Oakley in Eastern Contra Costa County, would restore wetland and uplands, and provide public access to the 1,166-acre Dutch Slough property owned by the Department of Water Resources (DWR). The property is composed of three parcels separated by narrow man-made sloughs.	The project would have a net benefit on recreational opportunities (DWR 2008: 3.11-12).
Department of Water Resources	Clifton Court Forebay Fishing Facility	Initial Study/ Proposed Mitigated Negative Declaration Completed in 2013.	The proposed project consists of installing a fishing pier extending approximately 500 feet into Clifton Court Forebay that is compliant with the Americans with Disabilities Act (ADA). Other appurtenant features to be installed include a staging area; concrete pad and retaining wall; security fencing, and gates; ADA- compliant public restroom; bicycle rack; equipment shed; ADA-compliant boat dock and road section on West Canal; two ADA-compliant parking spaces next to the Clifton Court Forebay public entrance gate; and lighting and signage.	The project would expand recreational fishing opportunities (DWR 2013).

### 3 Table 15-19. Recreation Effects of Plans, Policies, and Programs Considered for Cumulative Analysis

Agency	Program/ Project	Status	Description of Program/Project	Recreation Effect
Bureau of Reclamation California and California Department of Water Resources	South Delta Improvements Program	Ongoing program. Final EIR/EIS 2006	Project to increase water levels and improve circulation patterns and water quality while improving operational flexibility of the State Water Project	No adverse effects on recreation would result from the program (California Department of Water Resources and Bureau of Reclamation 2005:7.4-1).
California Department of Fish and Game (now CDFW), U.S. Fish and Wildlife Service, and Bureau of Reclamation	Suisan Marsh Habitat Management, Preservation, and Restoration Plan (SMP)	Final EIS/EIR 2011	The SMP is intended to balance the benefits of tidal wetland restoration with other habitat uses in the Marsh by evaluating alternatives that provide a politically acceptable change in Marsh-wide land uses, such as salt marsh harvest mouse habitat, managed wetlands, public use, and upland habitat.	Effects on recreational opportunities would be beneficial or less than significant (California Department of Fish and Game et al. 2011:ES-28).
Bureau of Reclamation	Delta-Mendota Canal/ California Aqueduct Intertie	Program under development. Final EIS in 2009. Record of Decision (ROD) in 2009	The purpose of the intertie is to better coordinate water delivery operations between the California Aqueduct (state) and the Delta- Mendota Canal (federal) and to provide better pumping capacity for the Jones Pumping Plant. New project facilities include a pipeline and pumping plant	No effects on recreation would result from the project (Bureau of Reclamation 2009:1-13).
Sacramento County	Sacramento County 2030 General Plan	The general plan document provides a template for growth in Sacramento County to 2030, including the portion of the County in the Delta. The general plan was approved in 2011, buildout is ongoing.	The plan identifies a potentially significant effect on recreational resources that will be mitigated to less than significant through in- lieu fees required under buildout to mitigate for additional demand for recreational facilities.	Effects on recreational facilities would be less than significant after mitigation (Sacramento County 2011:1-11).

Agency	Program/ Project	Status	Description of Program/Project	Recreation Effect
California Department of Water Resources and Bureau of Reclamation	Franks Tract	Delayed (California Department of Water Resources 2012)	DWR and Reclamation propose to implement the Franks Tract Project to improve water quality and fisheries conditions in the Delta. DWR and Reclamation are evaluating installing operable gates to control the flow of water at key locations in the Delta. Boat passage facilities would be included to allow for passing of watercraft when the gates are in operation.	The scoping report identifies the potential for adverse effects on recreational boating (California Department of Water Resources 2009b:16)
NMFS/ USFWS	2008 and 2009 Biological Opinions	Ongoing.	The Biological Opinions issued by NMFS and USFWS establish certain RPAs to be implemented requiring habitat restoration	Construction of habitat may temporarily disrupt recreational access to Delta waterways and fishing locations in the footprint of proposed habitat restoration areas.

#### 1

2 The cumulative effect of ongoing projects, programs, and plans under the No Action Alternative is 3 not anticipated to substantially change recreation opportunities or experiences in the Delta region. 4 Effects on recreation would either be beneficial, or short-term disruptions that would be considered 5 less than significant. Temporary adverse effects on water-dependent recreation include restrictions 6 on boat passage and navigation and a decrease in recreational fishing as a result of loss of access to 7 the water resources during construction and operation of in-water projects. Environmental 8 conditions occurring within upstream rivers and reservoirs, the Delta, and ocean may adversely 9 affect the abundance of sport-fish harvested within the Delta. Ongoing resources management plans may benefit water-dependent recreation by controlling nonnative aquatic vegetation, which would 10 help maintain access to some Delta waterways that could otherwise be inaccessible because of the 11 12 presence of dense aquatic vegetation. Ongoing restoration and environmental enhancement projects may benefit non-consumptive recreation within the Delta and enhance wildlife viewing, non-13 14 motorized boating, and other passive recreation opportunities by increasing wildlife habitat and public access. Land-based recreation activities are expected to increase in response to changes in 15 16 local and regional demand and land management plans that may lead to the installation of additional 17 recreational facilities. Projects and programs upstream of the Delta would have beneficial effects on recreation opportunities and experiences by increasing the abundance of sport fish. Conditions 18 under the No Action Alternative would have more years in which reservoir levels fall below the 19 20 recreation threshold relative to the existing condition due to sea level rise, climate change, and 21 future no action conditions. The resulting inundation of many water-based facilities in the Delta 22 would cause long-term adverse effects on recreation opportunities and experiences, but it is not possible to specifically define the exact extent of the changes due to future no action operations 23 24 using model simulation results.

This survey of ongoing and foreseeable projects and programs in the Delta reveals that there is not 1 2 an ongoing or cumulatively significant loss of recreational resources or opportunities in the Delta. 3 While some projects such as levee repair projects or habitat restoration may temporarily impair or 4 disrupt particular recreational facilities or locations, upon completion such projects do not result in 5 a loss of recreational resources. Habitat restoration projects such as the creation of additional tidal marsh tend to have a net benefit on some recreational resources such as fishing opportunities 6 7 because these projects increase the abundance of fish and areas that are useful for fishing. In addition, temporary effects simply displace recreational activities to alternative venues that are 8 9 abundant in the Delta. The Delta Protection Commission performed an inventory of recreational facilities (1997), which describes 36 identified fishing access sites in the Delta and 106 marinas in 10 the Delta. 11

Foreseeable land development in the region may result in some loss of recreational resources, however under typical general plan policies and state law, payment of in-lieu fees or dedication of land for parks and recreation is required for subdivisions for development (e.g., Cal. Government Code Section 66477).

The Delta and vicinity are within a highly active seismic area, with a generally high potential for 16 future earthquake events along nearby and/or regional faults, and with the probability for such 17 events increasing over time. Based on the location, extent and non-engineered nature of many 18 existing levee structures in the Delta area, the potential for significant damage to, or failure of, these 19 20 structures during a local seismic event is generally moderate to high. Levees constructed on liquefiable foundations are expected to experience large deformations (in excess of 10 feet) under a 21 22 moderate to large earthquake in the region. Earthquake damage could result in breaching/failure of existing levees within the Delta area, with a substantial number of these structures exhibiting 23 moderate to high failure probabilities. The most immediate and significant effect to water quality 24 25 under such a scenario would be the influx of large volumes of seawater and/or brackish water into 26 the Delta, which would alter the "normal" balance of freshwater/seawater flows and result in flooding of the associated islands. The corresponding shift in Delta water quality conditions would 27 28 be characterized by an increase in salinity levels, including specific associated constituents such as bromide (which affects total dissolved solids concentrations and can contribute to the formation of 29 30 undesirable chemical byproducts in treated drinking water). (See Appendix 3E, Potential Seismic and *Climate Change Risks to SWP/CVP Water Supplies* for more detailed discussion). This could result in 31 permanent displacement of existing, well-established public use or private commercial recreation 32 facilities as well as result in long-term reduction of recreation opportunities, recreational navigation 33 34 opportunities and recreational fishing opportunities. To reclaim land or rebuild levees after a 35 catastrophic event due to climate change or a seismic event would potentially also result in adverse 36 impacts to recreational resources. While similar risks would occur under implementation of the 37 action alternatives, these risks may be reduced by BDCP-related levee improvements along with 38 those projects identified for the purposes of flood protection in Table 15-19.

### 39 **15.3.4.2** Action Alternatives

The following analysis reviews the contribution of the alternatives to this cumulative setting. This
analysis first briefly reviews the contribution of impacts that are not adverse. While, in some
instances, individual effects that are less than significant may cumulatively result in significant
effects that are "cumulatively considerable" (see CEQA Guidelines Section 15065[a][3]), here,
because there is not a cumulatively significant loss of recreational resources or opportunities in the
Delta, these effects do not have the potential to result in a cumulatively considerable impact.

- Accordingly, the contribution of the following impacts are not carried forward for detailed analysis
   for their contribution to the cumulative setting:
- Impact REC-5: Result in long-term reduction of recreational fishing opportunities as a
   result of the operation of the proposed water conveyance facility
- Impact REC-6: Cause a change in reservoir or lake elevations resulting in substantial
   reductions in water-based recreation opportunities and experiences at north- and south of-Delta reservoirs
- Impact REC-7: Result in long-term reduction in water-based recreation opportunities as a
   result of maintenance of the proposed water conveyance facilities
- Impact REC-8: Result in long-term reduction in land-based recreation opportunities as a
   result of maintenance of the proposed water conveyance facilities
- Impact REC-9: Result in long-term reduction in fishing opportunities as a result of
   implementing Conservation Measures 2-21
- Impact REC-10: Result in long-term reduction in boating-related recreation opportunities
   as a result of implementing Conservation Measures 2-21
- Impact REC-11: Result in long-term reduction in upland recreational opportunities as a
   result of implementing Conservation Measures 2-21

Impact REC-5 analyzes the potential for long-term reduction of recreational fishing opportunities as
 a result of operating the proposed water conveyance facility. Entrainment, spawning, rearing and
 migration may affect non-covered fish species that are popular for recreational fishing, but will
 typically be limited to specific rivers and not affect the population of a species as a whole, so it
 would not adversely affect recreational fishing.

- Impact REC-6 analyzes the potential effects on water-based recreation at north and south-of-Delta
   reservoirs based on the predicted future operational conditions implemented under the BDCP
   modeled through CALSIM. Water-based recreation is primarily dependent on water levels in the
   relevant reservoirs and accordingly is not subject to cumulative effects in same manner as other
   resources. The impact analysis for REC-6 incorporates mitigation where necessary, and identifies no
   adverse effects after mitigation.
- Impact REC-7 describes the potential for intermittent maintenance of conveyance facilities to
   disrupt water-based recreation. Because these activities are transitory in nature and would not
   substantially affect adjacent recreational opportunities, they would not combine with the effects of
   other projects to result in adverse cumulative effects on recreation.
- Impact REC-8 analyzes the potential effect on land-based recreation associated with maintenance of proposed conveyance facilities. These activities would occur in the conveyance right-of-way and therefore would not disrupt adjacent or nearby recreational facilities. Because these effects would not occur in recreational opportunity areas they would not have the potential to combine with the effects of other projects to result in cumulative and adverse effects on recreation.
- Impact REC-9 describes the potential changes to fishing opportunities that would result from the
   conservation components. Because implementing the proposed conservation components would be
- 40 expected to provide beneficial effects on aquatic habitat and fish abundance this impact would result

- in a beneficial effect and does not have the potential to contribute to cumulatively significant
   impacts on fishing.
- 3 Impact REC-10 describes the effect that implementation of conservation measures would have on
- 4 recreational boating opportunities. During construction, implementation of conservation measures
- 5 may have localized adverse effects on recreational boating, but this effect would be transitory and is
- 6 not considered significant. During the long-term, conservation measures would lead to an enhanced
- 7 boating experience by expanding the extent of navigable waterways available to boaters, improving
- 8 and expanding boat launch facilities, and removing nonnative vegetation that restricts or obstructs
- 9 navigation. Because construction-related effects are temporary and because the overall effect is
   10 beneficial, this impact does not have the potential to contribute to a cumulative effect on
- beneficial, this impact does not have the potential to contribute to a cumulative effect on
   recreational boating, given the diversity and abundance of alternative boating venues in the Delta.
- 12 Impact REC-11 describes the effect of conservation measures on upland recreation opportunities.
- 13 While restoration activities may disrupt or displace some locations for upland recreation such as
- 14 upland hiking, nature viewing, and photography, the conservation measures would also restore or
- 15 enhance new potential sites for upland recreation and the measures would improve the quality of
- 16 existing recreational opportunities adjacent to areas modified by the conservation measures. The
- 17 combined effect on upland recreation is considered less than significant. Because the combined
- 18 effect of the conservation measures would not diminish upland recreation opportunities, this impact
- 19 would not contribute to cumulative effects on upland recreation.

### 20 Impact REC-16: Cumulative Displacement of Recreational Facilities

### 21 Alternative 9

NEPA Effects: Construction of Alternative 9 fish screens and intakes for CM1 would result in the 22 23 direct permanent loss of well-established recreation facilities: Boathouse Marina, Walnut Grove public guest dock, and Boon Dox guest dock, as described in Impact REC-1. While this project-level 24 25 effect is adverse, it would not contribute to a cumulatively considerable loss of recreational resources in the Delta. The 106 identified marinas in the Delta provide an abundance of alternative 26 27 venues for boating and mooring (Delta Protection Commission 1997). Foreseeable projects and programs identified in Table 15-19 do not typically identify adverse effects on recreation that could 28 combine with this impact to result in a cumulative and adverse effect. This impact would not 29 30 contribute to a cumulative and adverse loss of recreational facilities.

31 **CEQA Conclusion:** Because the Delta has an abundance of alternative venues for boating and 32 mooring, the loss of recreational facilities under Alternative 9 would not contribute to a 33 cumulatively significant loss of recreational resources.

# Impact REC-17: Temporary Disruption of Recreation Opportunities and Experiences as a Result of Construction Projects in the Delta

### 36 All Alternatives

- 37 **NEPA Effects:** Construction of conveyance facilities would result in temporary and adverse
- disruptions of recreational opportunities and experiences under all BDCP Alternatives, as described
- in Impact REC-2. Specific effects include construction noise that would diminish the quality of the
- 40 recreational experience and long-term loss of access to some facilities. While some mitigation is
- 41 available such as noise abatement, this mitigation would not avoid all effects in all instances.

- 1 Accordingly, Impact REC-2 is considered adverse for these alternatives. While the project-level
- 2 impact would be adverse, the temporary loss of recreational facilities and quality would simply
- 3 displace recreation to alternate venues that are accessible or higher in quality. While other ongoing
- 4 projects and programs may also temporarily displace or diminish recreational opportunities and
- 5 experiences, the size of the Delta and the diversity of recreational venues identified in the inventory
- 6 of recreational facilities indicates the combined effect would not be cumulative and adverse (see
- 7 Delta Protection Commission 1997).

*CEQA Conclusion*: Because the Delta has a diversity of fishing and boating venues, the temporary
 loss of recreation facilities and recreational quality associated with the BDCP would not contribute
 to a cumulatively considerable effect. Temporary loss of access and diminished recreational quality
 would be expected to displace recreation to abundant alternative venues in the region. The BDCP
 would not result in a cumulatively considerable contribution to a cumulatively significant impact on
 recreational opportunities and resources.

### 14 Impact Rec-18: Temporary Alteration of Recreational Navigation

### 15 All Alternatives

**NEPA Effects:** Impact REC-3 identifies adverse effects on recreational navigation under all BDCP 16 17 Alternatives. Specific effects include navigational delays and disruption of some high-speed recreation such as waterskiing and wakeboarding. While this effect would be temporary, it is 18 19 considered adverse because in the affected locations, the recreation activities would be entirely 20 displaced. While it is possible that other foreseeable projects may result in localized disruption of recreational navigation, these effects would not combine to result in a cumulative and adverse loss 21 22 of recreational navigation opportunities. Because motorized boaters are by nature mobile, and 23 because the Delta offers alternative venues for high-speed boating, this recreational activity could be pursued at other locations, which are anticipated to be available and abundant. The California Delta 24 25 Chambers and Visitors Bureau identifies numerous venues for waterskiing and wakeboarding 26 (2010b).

*CEQA Conclusion*: The BDCP would result in significant and unavoidable temporary effects on
 recreational navigation under all alternatives. Because the Delta offers numerous alternate venues
 for wakeboarding and waterskiing, and because other foreseeable projects and programs do not
 identify significant effects on recreation, this impact would not contribute to a cumulatively
 considerable effect on recreational navigation.

### 32 Impact REC-19: Temporary Effects on Recreational Fishing

### 33 All Alternatives

**NEPA Effects:** Under all alternatives, effects on sport fish species would be less than significant, but 34 35 construction would result in a temporary but long-term disruption of some recreational fishing locations, as described in Impact REC-4. The alternatives vary primarily according to the number of 36 37 intakes, and thus the range of fishing locations that would be affected. Although the potential impact on covered and non-covered sport fish species from construction activities would not be adverse 38 because the BDCP would include several environmental commitments to avoid and minimize 39 possible water quality and other temporary construction-related disturbances, the overall 40 experience for anglers would be degraded because of elevated noise and degraded visual conditions. 41 In some instances, construction would last up to 5 years, resulting in a temporary but adverse 42

- disruption of recreational fishing for anglers and other recreational fishermen. Other foreseeable
   projects and programs may result in some temporary effects on fishing quality at localized fishing
   opportunities resulting from construction noise or loss of access. However, the Delta contains a wide
   range of identified fishing venues. The Delta Protection Commission identified 36 fishing access
   points in the Delta (Delta Protection Commission 1997). Additionally, informal access points also
   likely occur throughout the Delta. Collectively, the diversity of fishing venues and temporary nature
   of these effects indicates that while the localized effect may be adverse, this effect would not result
- 8 in a cumulative and adverse loss of recreational fishing opportunities in the Delta.
- *CEQA Conclusion*: The BDCP would result in significant and unavoidable temporary effects on
   fishing by disrupting access or degrading fishing quality through construction-generated noise
   under all alternatives. Because the Delta offers numerous alternate venues for fishing, this
   temporary impact would not contribute to a cumulatively considerable loss of fishing quality or
   access.

### 14 Impact REC-20: Permanent Alteration of Recreational Boat Navigation

### 15 Alternative 9

**NEPA Effects:** Under Alternative 9 the construction of conveyance facilities would result in adverse 16 17 effects on recreational boat navigation as a result of the construction of operable gates, as described 18 in Impact REC-14. While construction of boat passage facilities and implementation of Mitigation 19 Measures REC-14a and REC-14b would reduce this effect, the effect would remain adverse. While 20 most foreseeable projects in the Delta would not result in permanent alteration or disruption of navigation, some planned projects such as Franks Tract, may result in adverse effects on 21 22 recreational boating through construction of similar operable gates (California Department of Water 23 Resources 2009a:16). Collectively these effects would result in a cumulative and adverse alteration of recreational boat navigation. 24

25 **CEQA Conclusion:** Alternative 9 would result in a significant and unavoidable impact associated with alteration of recreational navigation where operable gates would be constructed. While some 26 27 boat passage facilities would be constructed, delays would nonetheless result. Because the 28 construction of other operable gates at Franks Tract has the potential to disrupt recreational boat navigation a significant cumulative condition may result from the combined effects of these projects. 29 30 While construction of boat passage facilities and implementation of Mitigation Measures REC-14a and REC-14b would reduce the contribution of the BDCP, Impact REC-14 would remain significant 31 and unavoidable, thus contributing to a cumulatively significant impact. 32

### 33 Impact REC-21: Changes to Other Recreation Opportunities

### 34 Alternative 9

NEPA Effects: Under Alternative 9 permanent speed zone restrictions in the vicinity of operable gate 35 and boat passage facilities would limit high-speed recreation opportunities, such as waterskiing, 36 37 wakeboarding, and tubing at three locations, as described in Impact REC-13. Table 15-18 identifies 38 specific facilities that would be affected. Additional effects include the potential loss of one mooring facility and one location supporting pass-through traffic. While project-level effects would be 39 reduced with Mitigation Measures REC-14a and REC-14b, the effect would remain adverse despite 40 mitigation. However, because there are numerous alternative venues that support recreational high-41 speed boating, this loss is not expected to contribute to a cumulatively significant effect. In addition, 42

- 1 most other foreseeable projects and programs identify impacts on recreation as less-than-
- 2 significant. Because there are alternative venues for waterskiing and wakeboarding, and because
- 3 other foreseeable projects would not result in a cumulative loss of these opportunities, this impact
- 4 would not be adverse.
- *CEQA Conclusion*: Alternative 9 would result in significant and unavoidable effects on high-speed
   recreational boating at three locations where speed-restrictions would be enforced, and would also
   result in the loss of one mooring facility and one portion of Threemile Slough to boat traffic. Because
   the number of facilities lost is small in relation to the number of recreational venues in the Delta,
   and because other foreseeable projects identified in Table 15-19 above do not typically identify
   significant effects on recreation, this contribution to the loss of venues for high-speed boating would
- 11 not be a cumulatively considerable contribution to a cumulatively significant impact.

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