

Covered Species Accounts

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1 Acronyms and Abbreviations

2	AB	Assembly Bill
3	Bay-Delta	San Francisco Bay/Sacramento–San Joaquin River Delta
4	BiOp	biological opinion
5	BLM	Bureau of Land Management
6	CALFED	California Bay Delta Authority
7	Caltrans	California Department of Transportation
8	CDFW	California Department of Fish and Wildlife
9	CEQA	California Environmental Quality Act
10	CESA	California Endangered Species Act
11	cfs	cubic feet per second
12	CNDDB	California Natural Diversity Database
13	CNPS	California Native Plant Society
14	CVP	Central Valley Project
15	CVPIA	Central Valley Project Improvement Act
16	CVRWQCB	Central Valley Regional Water Quality Control Board
17	DDE	dichlorodiphenyldichloroethylene
18	DDT	dichlorodiphenyltrichloroethane
19	Delta	Sacramento–San Joaquin River Delta
20	DO	dissolved oxygen
21	DPR	California Department of Parks and Recreation
22	DPS	distinct population segment
23	DRERIP	Delta Regional Ecosystem Restoration Implementation Plan
24	DWR	California Department of Water Resources
25	EFH	essential fish habitat
26	EPA	U.S. Environmental Protection Agency
27	ESA	federal Endangered Species Act
28	ESRP	Endangered Species Recovery Program
29	ESU	evolutionarily significant unit
30	FR	<i>Federal Register</i>
31	G	globally
32	GIS	geographic information systems
33	HCP	habitat conservation plans
34	HSU	habitat suitability unit
35	I-205	Interstate 205
36	I-5	Interstate 5
37	I-580	Interstate 580
38	I-680	Interstate 680
39	I-80	Interstate 80
40	LSZ	low-salinity zone

1	mg/L	milligrams per liter
2	NAVD88	North American Vertical Datum 1988
3	NFD	not formally defined
4	NMFS	National Marine Fisheries Service
5	NPDES	National Pollutant Discharge Elimination System
6	NWR	National Wildlife Refuge
7	PCBs	polychlorinated biphenyls
8	PCE	primary constituent elements
9	POD	pelagic organism decline
10	ppb	parts per billion
11	ppt	parts per thousand
12	psu	practical salinity units
13	Reclamation	U.S. Department of the Interior, Bureau of Reclamation
14	ROA	Restoration Opportunity Area
15	S	state
16	SAV	submerged aquatic vegetation
17	SR	State Route
18	SSURGO	Soil Survey Geographic Database
19	State Water Board	State Water Resources Control Board
20	SWP	State Water Project
21	T	variety
22	TMDL	total maximum daily load
23	Upland Recovery Plan	<i>Recovery Plan for the Upland Species of the San Joaquin Valley,</i>
24		<i>California</i>
25	USFWS	U.S. Fish and Wildlife Service
26	USGS	U.S. Geological Survey
27	VAMP	Vernalis Adaptive Management Program
28	Vernal Pool Recovery Plan	<i>Recovery Plan for Vernal Pool Ecosystems of California and Southern</i>
29		<i>Oregon</i>
30	X2	2 ppt isohaline

2A.0 Introduction

This Bay Delta Conservation Plan (BDCP) appendix includes species accounts for covered wildlife and plant species that occur in the Plan Area. Fish species included in this appendix are the delta smelt (*Hypomesus transpacificus*); longfin smelt (*Spirinchus thaleichthys*); Chinook salmon (*Oncorhynchus tshawytscha*)—Sacramento River winter-run evolutionarily significant unit (ESU), Central Valley spring-run ESU, and Central Valley fall- and late fall–run ESUs; steelhead (*Oncorhynchus mykiss*)—Central Valley distinct population segment (DPS); Sacramento splittail (*Pogonichthys macrolepidotus*); green sturgeon (*Acipenser medirostris*)—southern DPS; white sturgeon (*Acipenser transmontanus*); Pacific lamprey (*Entosphenus tridentatus*); and river lamprey (*Lampetra ayresii*).

Mammal species included in this appendix are the riparian brush rabbit (*Sylvilagus bachmani riparius*), riparian woodrat (*Neotoma fuscipes riparia*), salt marsh harvest mouse (*Reithrodontomys raviventris*), San Joaquin kit fox (*Vulpes macrotis mutica*), and Suisun shrew (*Sorex ornatus sinuosus*).

Bird species included in this appendix are the California black rail (*Laterallus jamaicensis coturniculus*), California clapper rail (*Rallus longirostris obsoletus*), greater sandhill crane (*Grus canadensis tabida*), least Bell's vireo (*Vireo bellii pusillus*), Suisun song sparrow (*Melospiza melodia maxillaris*), Swainson's hawk (*Buteo swainsoni*), tricolored blackbird, western burrowing owl (*Athene cunicularia hypugaea*), western yellow-billed cuckoo (*Coccyzus americanus occidentalis*), white-tailed kite (*Elanus leucurus*), and yellow-breasted chat (*Icteria virens*).

Reptile species included in this appendix are the giant garter snake (*Thamnophis gigas*) and the western pond turtle (*Actinemys marmorata*).

Amphibians included in this appendix are the California red-legged frog (*Rana draytonii*) and the California tiger salamander (*Ambystoma californiense*).

Invertebrate species included in this appendix are the valley elderberry longhorn beetle (*Desmocerus californicus dimorphus*), California linderiella (*Linderiella occidentalis*), conservancy fairy shrimp (*Branchinecta conservatio*), longhorn fairy shrimp (*Branchinecta longiantenna*), midvalley fairy shrimp (*Branchinecta mesovallensis*), vernal pool fairy shrimp (*Branchinecta lynchi*), and vernal pool tadpole shrimp (*Lepidurus packardii*).

Plant species included in this appendix are the alkali milk-vetch (*Astragalus tener* var. *tener*), Boggs Lake hedge-hyssop (*Gratiola heterosepala*), brittlescale (*Atriplex depressa*), Carquinez goldenbush (*Isocoma arguta*), delta button celery (*Eryngium racemosum*), delta mudwort (*Limosella subulata*), Delta tule pea¹ (*Lathyrus jepsonii* var. *jepsonii*), dwarf downingia (*Downingia pusilla*), heartscale (*Atriplex cordulata* var. *cordulata*), Heckard's peppergrass (*Lepidium latipes* var. *heckardii*), legenera

¹ CalFlora and the U.S. Department of Agricultural plant lists capitalize *delta* for Delta tule pea only. The *delta* is not capitalized in the other delta species (delta mudwort, delta button celery).

1 (*Legenere limosa*), Mason's lilaepsis (*Lilaeopsis masonii*), San Joaquin spearscale (*Atriplex*
2 *joaquinana*), side-flowering skullcap (*Scutellaria lateriflora*), slough thistle (*Cirsium crassicaule*), soft
3 bird's-beak (*Chloropyron molle* subsp. *molle*), Suisun Marsh aster (*Symphotrichum lentum*), and
4 Suisun thistle (*Cirsium hydrophilum* var. *hydrophilum*).

5 **2A.0.1 Species Account Organization**

6 **2A.0.1.1 Legal Status**

7 State and federal sources were reviewed to determine legal status designations for covered wildlife
8 and plant species found in the Plan Area. For wildlife and plants, listing status under the Federal
9 Endangered Species Act (ESA) and the California Endangered Species Act (CESA) was determined.
10 For wildlife, the California Department of Fish and Wildlife (CDFW) lists of California Species of
11 Special Concern and California Fully Protected Animals were consulted to determine state
12 designations. The *Birds of Conservation Concern 2008* (U.S. Fish and Wildlife Service 2008) was also
13 consulted to determine federal designation for birds. For plants, the California Rare Plant Rank and
14 Heritage Ranking for each species were obtained from the current *Special Vascular Plants,*
15 *Bryophytes, and Lichens List* (California Department of Fish and Game 2012a). The designation of
16 critical habitat was determined for each wildlife or plant species as well as status of recovery plans
17 using the U.S. Fish and Wildlife Service (USFWS) databases.

18 **2A.0.1.2 Species Distribution and Status**

19 The overall range and status for the species is described, as well as its distribution and status in the
20 Plan Area. This information reflects the body of available literature through June 2012. For plants,
21 California Natural Diversity Database (CNDDDB) occurrence data were used to establish the current
22 number of statewide occurrences as well as number of occurrences in the Plan Area (California
23 Department of Fish and Game 2012b). To describe statewide distribution, only CNDDDB *extant*
24 occurrences are included in the discussion. However, when relevant to the conservation strategy,
25 *possibly extirpated* and *extirpated* CNDDDB occurrences in the Plan Area are discussed. Additional
26 occurrence data collected under the auspices of the Delta Habitat Conservation and Conveyance
27 Program (2011) is also considered and displayed on the figures.

28 For plants, data not yet incorporated into the CNDDDB were assigned to occurrences consistent with
29 the CNDDDB definition of occurrences: "an occurrence for a plant is defined as any population or
30 group of nearby populations located more than 0.24 mile from any other population" (California
31 Department of Fish and Game 2012a). These new data were composed of survey data from the Delta
32 Habitat Conservation and Conveyance Program (2010 and 2011) and a set of data on alkali milk-
33 vetch (Witham 2003).

34 For new point and line data, each point was buffered by 100 feet to generate a polygon. Distance was
35 then measured between the new polygons and CNDDDB occurrences, using only extant CNDDDB
36 occurrences with specific area polygons or at least 80-meter accuracy. The new data were
37 designated as new occurrences as follows:

- 38 • New data points that overlapped or were within 0.24 mile of an existing CNDDDB occurrence
39 were assigned to the existing CNDDDB occurrence.

- 1 • New data that were over 0.24 mile from an existing CNDDDB occurrence were designated new
2 occurrences (if multiple new data features were within 0.24 mile of each other, they were
3 combined into the new occurrence).
- 4 • In the rare case that new data were within 0.24 mile of *two* existing CNDDDB occurrences, the
5 CNDDDB occurrences plus the new data were combined into a single occurrence.

6 **2A.0.1.3 Habitat Requirements and Special Considerations**

7 The habitat types that the species is associated with throughout its range and also specifically within
8 the Plan Area are summarized. This includes associated vegetation types for many of the species. For
9 birds, this section may include a description of nest structure and nesting materials. For fish, this
10 section includes information regarding spawning habitat and timing as well as habitat associations
11 by life stages. For plants, this section may also include blooming periods and associated plant
12 species.

13 **2A.0.1.4 Life History**

14 This section varies depending on species but in general it provides a physical description of the
15 species, daily and seasonal activity, reproduction timing and behavior, home range and territory
16 size, foraging behavior and diet, and predator descriptions. Blooming periods are also included for
17 plants.

18 **2A.0.1.5 Threats and Stressors**

19 The most common threats to each species within its range are identified. These threats may include
20 habitat loss and fragmentation, agricultural crop conversion, grazing, water diversions and
21 impoundments, rodent control, predation, invasive species, and mercury contamination. For fish,
22 these threats may include reduced food availability, reduced rearing habitat, elevated water
23 temperatures, reduced turbidity, reduced spawning habitat, entrainment, and exposure to toxins.

24 **2A.0.1.6 Relevant Conservation Efforts**

25 Conservation efforts by various federal, state, local, and private organizations to minimize impacts
26 to the species are summarized. Information regarding preserves that have been established to
27 protect the species and protective policies pertaining to the species is included. Any relevant habitat
28 conservation plans (HCPs), recovery plans, or other documents pertaining to the species'
29 conservation are also summarized.

30 **2A.0.1.7 Species Habitat Suitability Model Methods**

31 Species habitat suitability models for plant and wildlife species are formulated primarily using
32 vegetation data from existing geographic information systems (GIS) data sources (described below).
33 Habitat suitability for each species is determined on the basis of whether or not a vegetation type or
34 association is likely to be occupied based on the species' habitat requirements, as described in the
35 species account. The models are not formulated on the basis of species occurrence data, which is
36 incomplete for most covered species in the Plan Area. Instead, species occurrence data are used to
37 verify the habitat models and as necessary revise the vegetation input data.

1 By its nature, this type of model tends to overestimate suitable habitat by being as inclusive as
2 possible in the absence of site-specific data on vegetation structure, species composition, hydrology,
3 occurrence of or proximity to other habitat elements, and other variables that would provide more
4 certainty with respect to habitat quality and the potential for occurrence.

5 However, because of minimum mapping unit limitations, it is possible to underestimate as well as
6 overestimate the extent of suitable habitat. For example, suitable habitat areas below the minimum
7 mapping unit size (1 acre) may not be identified. This may be important for species that can use
8 small, isolated habitat features, such as individual trees or small groups of trees. Still, the more likely
9 scenario is that an overestimate occurs as small acreages of unsuitable habitat are absorbed into
10 larger suitable habitat polygons. Nonetheless, it is also important to note that while the models
11 portray a reasonable distribution of habitat suitability for each covered species, they do not
12 necessarily indicate with certainty that covered species would not occur in all areas not identified as
13 habitat; but instead indicate that these areas have a much lower probability of species occurrence
14 compared with areas identified as suitable habitat. Habitat suitability models are a tool used to
15 estimate impacts to obtain a maximum allowable habitat loss. On-the-ground surveys, performed by
16 professional biologists, will determine impacts during implementation.

17 Where applicable, habitat suitability is also identified according to the life requisite of the species,
18 such as breeding, foraging, or movement/dispersal habitat, and in some cases according to
19 minimum habitat area requirements using home range or territory size data. Where appropriate,
20 habitat suitability is also defined qualitatively (e.g., high, medium, and low value) based on broad
21 suitability categories (e.g., grassland, pastureland, cultivated land) or through a general examination
22 of species associations within vegetation types (e.g., species and range of percent cover of
23 understory shrub layer) such as that provided by Hickson and Keeler-Wolf (2007). When habitat
24 suitability categories are used, a complete description of the rationale and assumptions for those
25 categories are included in the species account model description. Finally, other input variables are
26 used to address specific conditions that are not accounted for in the vegetation databases but that
27 can be generated through GIS analysis. These include soils and elevation data, buffers, connectivity
28 between habitat types, and specific land use types such as levee slopes.

29 For each model, the mapping data sets are identified and each vegetation type or association is
30 identified along with its life requisite association. Finally, the assumptions used in the formulation of
31 the model are described, as well as the potential for the model to over- or under-estimate the extent
32 of habitat in the Plan Area.

33 **Supplemental Mapping Areas**

34 In 2011 and 2012, the Plan Area was expanded in four locations to include covered activity
35 footprints and areas of additional conservation opportunity: the area just north of Conservation
36 Zone 11, west of Rio Vista, and to the west and east of Yolo Bypass. Species models in these areas
37 were mapped using a GIS method different than that used to map areas within the original Plan
38 Area. In addition, several areas inside the Plan Area that had been previously unmapped, along the
39 northeast and eastern border of Suisun Marsh, were mapped using data sources and GIS methods
40 that differ from the original species models.

41 The species models for the areas of additional mapping were created using natural community and
42 vegetation alliance data as well as other types such as soils and elevation data. In some areas,
43 vegetation was only mapped to the natural community level because more detailed alliance data
44 was not available: generally these are areas that would not be affected by covered activities. The

1 methods used to create the natural community models are described in Chapter 2, *Existing*
2 *Ecological Conditions*, Section 2.3.1 *Data Sources and Natural Community Classification*. Natural
3 community, vegetation, or other data specifically used to then create each species model is detailed
4 in each species account.

5 **2A.0.1.8 Recovery Goals**

6 Any recovery plans for the species as well as other relevant recovery documents are identified.

7 **2A.0.2 References**

- 8 California Department of Fish and Game 2012a. California Natural Diversity Database (CNDDDB).
9 *Special Vascular Plants, Bryophytes, and Lichens List*. May. Sacramento, CA. Available:
10 <<http://www.dfg.ca.gov/biogeodata/cnddb/pdfs/SPPlants.pdf>>.
- 11 California Department of Fish and Game. 2012b. California Natural Diversity Database
12 (CNDDDB). Element Occurrence Query. RareFind, Version 4.0 (Commercial Subscription).
13 Sacramento, California: CDFG, Biogeographic Data Branch. Available:
14 <<http://www.dfg.ca.gov/biogeodata/cnddb/mapsanddata.asp>>.
- 15 Delta Habitat Conservation and Conveyance Program. 2011. *2009 to 2011 Bay Delta Conservation*
16 *Plan EIR/EIS Environmental Data Report*. Review Draft 1. December. Prepared for consideration
17 by the lead agencies. Published by California Department of Water Resources, Bureau of
18 Reclamation, National Marine Fisheries Service, and U.S. Fish and Wildlife Service.
- 19 Delta Habitat Conservation and Conveyance Program. 2011. *2009 to 2011 Bay Delta Conservation*
20 *Plan EIR/EIS Environmental Data Report*. Review Draft 1. December. Prepared for consideration
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22 Reclamation, National Marine Fisheries Service, and U.S. Fish and Wildlife Service.
- 23 U.S. Fish and Wildlife Service. 2008. *Birds of Conservation Concern*. 2008. Arlington, VA: Division of
24 Migratory Bird Management. Available: <<http://www.fws.gov/migratorybirds/>>.
- 25 Witham, C. W. 2003. *Tule Ranch Vernal Pools Botanical Resources Survey Report*. Davis, CA: Yolo
26 Basin Foundation.

Delta Smelt (*Hypomesus transpacificus*)

2A.1.1 General

Delta smelt are a small, translucent fish endemic to the Sacramento–San Joaquin River Delta (Delta) (Moyle 2002). They inhabit open surface waters of the Plan Area, where they form loose aggregations. Their life history has been described as semi anadromous by Bennett (2005), reflecting a cycle of spawning in freshwater areas generally followed by juvenile migration to shallow, open-water areas of the West Delta and Suisun Bay subregions to feed and mature. More recent analyses suggest that year-round populations of delta smelt may exist in central locations (Lower Sacramento River to Suisun Marsh and in the Cache Slough and Deep Water Ship Channel regions) suggesting that they are not 100% obligatorily semi-anadromous or migratory, but may show several life history strategies (Merz et al. 2011; Baxter et al. 2010; Murphy et al. in press). Delta smelt populations have shown a long-term decline in the upper estuary (the Delta and Suisun Bay), although the Fall Mid-Water Trawl index has fluctuated greatly from year to year, with change points detected in 1975–76, 1980–81 and 1998–99 by Manly and Chotkowski (2006). Using a different analytical method, a trend change was identified in 2000–2002, and a step decline in 2004 (Thomson et al. 2010). There has been extremely low abundance in recent years as part of the pelagic organism decline (POD) (Sommer et al. 2007; Baxter et al. 2010).

The low abundance of delta smelt since the early 1980s is hypothesized to relate to a number of interacting factors. These factors include larval advection during high flows in the winter and spring of 1982 and 1983 (Kimmerer 2002a); the prolonged drought from 1987 to 1992 (Baxter et al. 2010); entrainment in water diversions (although a small effect at population level) (Kimmerer 2008); increases in salinity, water clarity, and temperature constricting habitat for juveniles (Nobriga et al. 2008) and maturing individuals (Feyrer et al. 2007; Thomson et al. 2010); predation and competition from introduced species (Bennett 2005); a decline in food resources (Maunder and Deriso 2011, Miller et al. 2012); and changes in the foodweb due to changes in nutrients (Glibert et al. 2011; Dugdale et al. 2012; Parker et al. 2012a; Parker et al. 2012b). In its most recent review of the factors potentially threatening the delta smelt, the U.S. Fish and Wildlife Service (USFWS) determined that operation of upstream reservoirs, increased water exports, and upstream water diversions has altered the location and extent of the low-salinity zone. Upstream reservoirs and the increased presence of *Egeria densa* have reduced turbidity levels in rearing habitat, which may reduce foraging efficiency. Predation, deficiency of current regulatory processes, entrainment into water diversions, the presence of nonnative plant and animal species, contaminants, and the potential for effects related to small population size all are likely having an effect on the abundance of the delta smelt. The delta smelt is also highly vulnerable to climate change (Brown et al. 2013).

2A.1.2 Legal Status

The U.S. Fish and Wildlife Service (USFWS) determined that delta smelt warranted listing as a threatened species under the federal Endangered Species Act (ESA) effective April 5, 1993. The listing decision was based on a substantial reduction in delta smelt abundance within the Bay-Delta

1 estuary in a variety of fishery sampling programs, threats to its habitat, and the inadequacy of
2 regulatory mechanisms to protect delta smelt (58 *Federal Register* [FR] 12863). The delta smelt was
3 listed as a threatened species under the California Endangered Species Act (CESA) on December 9,
4 1993. The *Sacramento-San Joaquin Delta Native Fishes Recovery Plan*, which includes delta smelt,
5 was completed in 1996 (U.S. Fish and Wildlife Service 1996).

6 In response to several law suits, USFWS conducted a 5-year status review for delta smelt and, on
7 March 31, 2004, concluded that delta smelt abundance remained relatively low compared to
8 historical levels and that many of the threats to the species identified at the time of listing were still
9 in existence, precluding delisting of the species (U.S. Fish and Wildlife Service 2004). Subsequent
10 indices of delta smelt abundance based on results of California Department of Fish and Wildlife
11 (CDFW) fishery sampling have shown that the abundance of delta smelt and other POD species has
12 declined substantially in recent years, reaching record low levels of abundance.

13 In March 2006, the Center for Biological Diversity, the Bay Institute, and the Natural Resources
14 Defense Council filed an emergency petition with USFWS requesting delta smelt be reclassified from
15 threatened to endangered under the ESA (Center for Biological Diversity et al. 2006). Emergency
16 status was not accorded the petition by USFWS. However, on July 10, 2008, USFWS announced in a
17 90-day finding that consideration for reclassification of delta smelt was warranted and, after an
18 information collection stage, a status review would be initiated (73 FR 39639). On April 7, 2010,
19 USFWS ruled that the change in status from threatened to endangered was warranted, but
20 precluded by other higher priority listing actions (75 FR 17667).

21 An emergency petition was filed in February 2007 to the California Fish and Game Commission to
22 elevate the status of delta smelt from threatened to endangered under CESA (The Bay Institute et al.
23 2007). On March 4, 2009, the California Fish and Game Commission elevated the status of delta
24 smelt to endangered under CESA.

25 Critical habitat was designated by USFWS for the delta smelt under the ESA effective January 18,
26 1995 (59 FR 65256). The designated critical habitat extends throughout Suisun Bay (including
27 Grizzly and Honker Bays), the length of Goodyear, Suisun, Cutoff, First Mallard (Spring Branch) and
28 Montezuma Sloughs, and the contiguous waters of the legal Delta (59 FR 65256). Designation of
29 critical habitat for delta smelt was intended to provide additional protection under Section 7 of the
30 ESA with regard to activities that require federal agency action.

31 **2A.1.3 Distribution and Abundance**

32 The geographic distribution of delta smelt occurs primarily downstream of Isleton on the
33 Sacramento River, in the Cache Slough subregion (Cache Slough-Liberty Island and the Deep Water
34 Ship Channel), downstream of Mossdale on the San Joaquin River, and Suisun Bay and Suisun Marsh
35 (Moyle 2002; Kimmerer 2004) (Figure 2A.1-1). Delta smelt also have been collected in the Petaluma
36 and Napa Rivers (Bennett 2005). A delta smelt was caught just below Knights Landing on the
37 Sacramento River, representing the highest known point of the distribution (Vincik and Julienne
38 2012). Over the last two decades, the center of the adult delta smelt abundance in the fall
39 (September through December) has been the West Delta and Suisun Bay subregions (Sommer et al.
40 2011). There is evidence that delta smelt may remain in the Cache Slough subregion throughout
41 their lives (Nobriga et al. 2008; Sommer et al. 2011; Lehman et al., possibly because turbidity and
42 prey abundance are sufficient to support them (Sommer et al. 2004; Lehman et al. 2010). Merz et al.

1 (2011) examined the recent (1995 to 2009) frequency of occurrence of delta smelt in various
2 surveys in the species' range, including the Plan Area. They found that larval delta smelt (less than
3 15 millimeters) were most frequently found in the West Delta subregion (confluence of the
4 Sacramento/San Joaquin Rivers and the lower San Joaquin River) and the Suisun Marsh subregion.
5 Subjuveniles (15 to 30 millimeters) were most commonly found in the Cache Slough subregion,
6 West Delta subregion (confluence and lower Sacramento River), and Suisun Marsh and Suisun Bay
7 subregions. Juveniles (30 to 55 millimeters) were most frequently found in the Suisun Bay, Cache
8 Slough, and West Delta subregions. Subadults (larger than 55 millimeters) were most commonly
9 found in the West Delta and Suisun Bay subregions. Mature adults had their highest frequency of
10 occurrence in the Suisun Bay subregion, whereas prespawning adults were most frequently
11 collected in the Suisun Marsh, West Delta, and Suisun Bay subregions. Adults in spawning condition
12 were most frequently sampled in the Suisun Marsh and Cache Slough subregions.

13 Although an unbiased estimate of the abundance of delta smelt is not presently available, indices of
14 relative abundance have been developed using catch data from surveys conducted by the
15 Interagency Ecological Program. Several of the program's surveys provide annual delta smelt
16 abundance information, including the Spring Kodiak Trawl, the larva survey, the 20-millimeter
17 survey, the Summer Townet Survey, and the Fall Midwater Trawl. Relative abundance information
18 can also be obtained from count data on delta smelt entrained into the federal and state water
19 export facilities. The Fall Midwater Trawl provides the best available long-term index of the relative
20 abundance of delta smelt (Moyle et al. 1992; Sweetnam 1999). The indices derived from the Fall
21 Midwater Trawl closely mirror trends in catch per unit effort (Kimmerer and Nobriga 2005), but do
22 not, at present, support statistically reliable population abundance estimates, though substantial
23 progress has recently been made (Newman 2008). Fall Midwater Trawl -derived data are generally
24 accepted as providing a reasonable basis for detecting and roughly scaling interannual trends in
25 delta smelt abundance. The Fall Midwater Trawl -derived indices have ranged from a low of 17 in
26 2009 to 1,673 in 1970. For comparison, Summer Townet Survey -derived indices have ranged from
27 a low of 0.3 in 2005 and 2009 to a high of 62.5 in 1978. Although the peak high and low values have
28 occurred in different years, the Fall Midwater Trawl and Summer Townet Survey indices show a
29 similar pattern of delta smelt relative abundance that is higher prior to the mid-1980s and very low
30 in the past decade. Smelt abundance is indexed from surveys at different locations and times that
31 sample various life-history stages of delta smelt (Table 2A.1-1). Multiple permanent sites sampled
32 by CDFW and USFWS using many different collection methods intended to sample various life
33 history stages of delta smelt provide a basis for examining trends in abundance of delta smelt under
34 different hydrologic conditions, as well as the temporal and geographic distribution of the species
35 within and among years (Table 2A.1-2, Figure 2A.1-2, Figure 2A.1-3).

1 **Table 2A.1-1. Average Annual Frequency of Delta Smelt Occurrence by Life Stage, Interagency Ecological Program Monitoring Program, and**
 2 **Region, with BDCP Subregion in Brackets**

Region [BDCP Subregion]	Average Annual Frequency (%)										
	Life Stage:	Larvae (<15 mm)	Sub-Juvenile (≥15, <30 mm)		Juvenile (30–55 mm)			Sub-Adult (>55 mm)	Mature Adults (>55 mm)		Pre-Spawning ^a
Monitoring Program:	20-mm	20m-mm	STN	20m-mm	STN	FMWT	FMWT	BS	BMWT	KT	KT
Years of Data Used:	1995–2009	1995–2009	1995–2009	1995–2009	1995–2009	1995–2009	1995–2009	1995–2009	1995–2006	2002–2009	2002–2009
Time Period:	Apr–Jun	Apr–Jul	Jun–Aug	May–Jul	Jun–Aug	Sep–Dec	Sep–Dec	Dec–May	Jan–May	Jan–Apr	Jan–May
San Francisco Bay	NS	NS	NS	NS	NS	NS	NS	0.0	0.0	NS	NS
West San Pablo Bay	NS	NS	NS	NS	NS	0.2	0.0	0.0	1.2	NS	NS
East San Pablo Bay	0.0	1.0	0.0	2.8	3.6	0.7	0.6	NS	2.7	NS	NS
Lower Napa River	7.3	7.7	3.3	13.3	14.0	1.7	0.8	NS	NS	14.3	11.8
Upper Napa River	11.6	21.2	NS	12.0	NS	NS	NS	NS	NS	NS	NS
Carquinez Strait	5.7	9.3	1.1	24.4	33.7	1.9	3.3	NS	5.4	16.7	0.0
Suisun Bay (SW) [Suisun Bay]	17.8	18.3	1.3	17.5	26.9	4.3	4.3	NS	4.3	23.3	5.6
Suisun Bay (NW) [Suisun Bay]	2.2	8.9	1.1	21.7	34.8	7.3	10.0	NS	8.7	23.3	5.6
Suisun Bay (SE) [Suisun Bay]	19.5	24.9	11.0	20.9	45.7	11.0	12.1	NS	6.5	28.3	6.9
Suisun Bay (NE) [Suisun Bay]	17.8	19.2	33.6	29.7	66.7	20.3	29.3	NS	28.3	48.3	13.9
Grizzly Bay [Suisun Bay]	16.3	27.6	17.9	42.9	72.8	15.0	19.6	NS	30.4	30.0	5.6
Suisun Marsh [Suisun Marsh]	21.4	33.6	14.2	18.5	19.2	22.8	27.2	NS	NS	62.0	23.1
Confluence [West Delta]	35.7	41.6	25.7	29.2	36.1	20.2	24.5	1.8	17.4	30.0	10.4
Lower Sacramento River [West Delta]	16.5	37.0	43.3	26.2	55.5	22.9	37.1	NS	18.8	54.4	17.8
Upper Sacramento River [North Delta]	10.8	8.2	1.3	0.0	0.0	2.7	8.0	5.8	16.7	21.7	15.3
Cache Slough and Ship Channel [Cache Slough]	17.2	47.3	NS	54.3	NS	9.8	26.7	NS	NS	33.9	21.1

Region [BDCP Subregion]	Average Annual Frequency (%)										
	Life Stage:	Larvae (<15 mm)	Sub-Juvenile (≥15, <30 mm)		Juvenile (30–55 mm)			Sub-Adult (>55 mm)	Mature Adults (>55 mm)		Pre-Spawning ^a
Monitoring Program:	20-mm	20m-mm	STN	20m-mm	STN	FMWT	FMWT	BS	BMWT	KT	KT
Years of Data Used:	1995–2009	1995–2009	1995–2009	1995–2009	1995–2009	1995–2009	1995–2009	1995–2009	1995–2006	2002–2009	2002–2009
Time Period:	Apr–Jun	Apr–Jul	Jun–Aug	May–Jul	Jun–Aug	Sep–Dec	Sep–Dec	Dec–May	Jan–May	Jan–Apr	Jan–May
Lower San Joaquin River [West Delta]	28.0	24.5	4.1	5.1	5.6	2.6	3.5	0.9	12.6	30.6	9.7
East Delta [East Delta]	14.6	8.8	0.0	1.2	0.0	0.0	0.0	1.6	NS	5.7	2.3
South Delta [South Delta]	18.4	10.8	0.0	1.4	0.3	0.0	0.0	0.3	NS	7.1	1.1
Upper San Joaquin River [South Delta]	NS	NS	NS	NS	NS	NS	NS	0.2	NS	NS	NS
Sacramento Valley [Sacramento River: North Delta to RM 143]	NS	NS	NS	NS	NS	NS	NS	0.2	NS	NS	NS
Source: Merz et al. 2011 ^a Gonadal stages of male and female delta smelt found in Spring Kodiak Trawl database were classified by California Department of Fish and Wildlife following Mager (1996). Descriptions of these reproduction stages are available at: < http://www.dfg.ca.gov/delta/data/skt/eggstages.asp >.											
Mature adults, pre-spawning: Reproductive stages ^a : females 1–3; males 1–4. Mature adults: spawning: Reproductive stages ^a : females 4; males 5.											
20-mm = 20-millimeter Townet BMWT = Bay Midwater Trawl. BS = Beach Seine. FMWT = Fall Midwater Trawl.											
KT = Kodiak Trawl. NS = indicates no survey conducted in the given life stage and region. SKT = Spring Kodiak Trawl. STM = Summer Tow-Net.											

1 **Table 2A.1-2. Sampling Methods Used to Index the Abundance of Delta Smelt**

Sampling Program	Sampling Period	Life-Stage Focus	Target Species
Summer Townet Survey	July–August	Juveniles	Striped bass juveniles
Fall Midwater Trawl	September–December	Preadults	Striped bass juveniles
20 millimeter Townet	March–June	Larvae–juveniles	Delta smelt larvae
Kodiak Trawl	January–May	Juvenile–adult	Delta smelt pre-spawning adults

2

3 The surveys vary considerably in sampling methodology, life stage collected, spatiotemporal
4 coverage, and methods used to expand sample data (Bennett 2005). Regardless, all sampling
5 methods consistently have shown that the abundance of delta smelt inhabiting the Bay-Delta system
6 has declined since the 1980s (Figure 2A.1-2). The observed decline in delta smelt abundance is
7 consistent with declines of other pelagic species in the Delta (Sommer et al. 2007; Baxter et al.
8 2010). Indices of delta smelt abundance in the fall, as reflected in CDFW fall midwater trawl surveys,
9 were the lowest on record in 2006 (Figure 2A.1-2). It should be noted that the CDFW Fall Midwater
10 Trawl survey seems to catch fewer smelt than other methods like the Spring Kodiak Trawl.
11 Significantly more delta smelt have been recorded in a sampling area on the flood tide as opposed to
12 the ebb tide (Feyrer pers. comm.). Because the Fall Midwater Trawl does not take into account the
13 tidal exchange when sampling, it may be under-reporting actual catch due to delta smelt movement
14 out of channel sampling sites during the ebb tide.

15 Designated critical habitat is displayed in Figure 2A.1-4.

16 **2A.1.4 Life Stages**

17 The life cycle of delta smelt has been reviewed by Moyle et al. (1992), Moyle (2002), and Bennett
18 (2005) and summarized by Nobriga and Herbold (2009). The life cycle generally spans a single year
19 that ends with spawning in the early spring, although a small proportion of the population survives
20 to spawn a second time.

21 Bennett (2005) describes seven life stages of delta smelt. These seven life stages were reduced to
22 four in Nobriga and Herbold (2009). For purposes of the BDCP analysis, a fifth life stage, spawners,
23 has been added to those of the Nobriga and Herbold (2009) scheme. *Spawners* was added to
24 recognize that adults include adult delta smelt in nearshore spawning areas (spawners) as well as
25 adults in open water (feeding adults, which may be staging prior to spawning). Table 2A.1-3
26 compares the delta smelt life stages of Bennett (2005) and Nobriga and Herbold (2009).

1 **Table 2A.1-3. Delta Smelt Life Stages**

Bennett 2005	Nobriga and Herbold 2009	BDCP
Eggs	Eggs	Eggs
Yolk-sac larvae	Eggs	Eggs
Feeding larvae	Larvae	Larvae
Post larvae	Larvae	Larvae
Juveniles	Juveniles	Juveniles
Adults	Adults	Feeding adults
Maturity	Adults	Spawners

2

3 Distribution of delta smelt life stages appears to be based largely on salinity and temperature
4 (Bennett 2005). Larvae, in particular, distribute themselves in relation to the two-parts-per-
5 thousand (2ppt) salinity isohaline, usually about 10 km upstream of it (Dege and Brown 2004). The
6 Summer Tow-Net Survey and the Fall Midwater Trawl survey indicate that over 70% of juveniles
7 and 60% of preadults are collected at salinities less than 2 practical salinity units (psu), with over
8 90% occurring at salinities less than 7 psu (Bennett 2005). Abundance is centered near or slightly
9 upstream of 2 psu in the entrapment or low-salinity zone (LSZ) (Dege and Brown 2004). Water
10 temperatures above 25°C are above delta smelt tolerance and can constrain available habitat
11 especially in late summer and fall (Swanson et al. 2000). The LSZ, or the entrapment zone, is an area
12 just seaward of the extent of salinity intrusion and is an area of high retention of fishes and
13 zooplankton. It is determined by the interaction of Delta outflow and tidal inflow of marine water
14 from San Francisco and San Pablo Bays. The downstream location of the LSZ typically is in Suisun
15 Bay, extending farther to the west in response to higher Delta outflows and farther to the east in
16 response to lower Delta outflows. Delta smelt have been collected in Carquinez Strait, the Napa
17 River, and even as far downstream as the East Bay Shoreline in wet years (Bennett 2005; Merz et al.
18 2011). Smaller larvae and spawning activity are distributed away from the LSZ, while prespawning
19 adults and juveniles are distributed along the edge of the LSZ, as indicated by the position of X2 (i.e.,
20 the location of the 2-psu bottom salinity isohaline; Jassby et al. 1995). Juvenile delta smelt are most
21 abundant at the upstream edge of the LSZ where salinity is less than 3 psu, water transparency is
22 low (Secchi disk depth less than 0.5 meter), and water temperatures are cool (less than 24°C)
23 (Feyrer et al. 2007; Nobriga et al. 2008). The association with the LSZ may be related to distribution
24 of food as well as abiotic factors such as salinity.

25 Migrating, staging, and spawning delta smelt reportedly require low-salinity and freshwater
26 habitats, turbidity, and water temperatures less than 20°C (68°F) (Sommer et al. 2011; Grimaldo et
27 al. 2009). Subadult and adult delta smelt densities are positively correlated with turbidity (Feyrer et
28 al. 2007; Nobriga et al. 2008). Several hypotheses have been suggested for the observed positive
29 correlation with turbidity.

- 30 • Greater feeding ability because of the contrast of prey against a more visible background.
- 31 • A lower risk of predation.

32 Turbidity has declined in the Delta in the past few decades in part due to trapping of sediment in
33 reservoirs and depletion of the erodible sediment pool from hydraulic mining in the late 1800s, and
34 to increases of submerged aquatic vegetation that traps sediment (Wright and Shoellhamer 2004;
35 Shoellhamer 2011; Hestir et al. 2008). Declining turbidity has been hypothesized as one factor in the
36 long-term decline of delta smelt (Baxter et al. 2010).

2A.1.5 Life History

Sommer et al. 2011 suggest that, from December to March, mature delta smelt move upstream from brackish rearing areas in and around Suisun Bay and the confluence of the Sacramento and San Joaquin Rivers). Murphy et al. (in press) propose that the observed change in distribution is an expansion of smelt distribution using fresher waters throughout their range. The initiation of migration is associated with pulses of freshwater inflow, which are turbid, cool, and less saline (Grimaldo et al. 2009). Spawning has not been observed in the wild; timing and locations may be inferred from the collection of gravid females and larvae. Preferred substrates have been inferred from laboratory observations and other smelt species. From collection of larval smelt, it appears that delta smelt spawn from February to June at water temperatures ranging from approximately 10°C to 20°C, with most spawning in mid-April and May (California Department of Fish and Game 2007; Bennett 2005; Moyle 2002). Recent (2002 to 2009) sampling data showed that individuals in spawning condition were collected in the Suisun Marsh and Cache Slough subregions, and were also collected in upper portions of the West Delta subregion and lower portion of the North Delta subregion (Table 1 in Merz et al. 2011). Sampling of larval smelt in the Delta suggests spawning occurs in the Sacramento River; Barker, Lindsey, Cache, Georgiana, Prospect, Beaver, Hog, Miner, Steamboat and Sycamore Sloughs; in the San Joaquin River off Bradford Island, including Fisherman's Cut; False River along the shore zone between Frank's and Webb Tracts; and possibly other areas (Wang 1991). CDFW sampling has suggested that spawning is often centered in Cache Slough and the lower end of the Sacramento Deep Water Ship Channel (California Department of Fish and Game 2007). In winters with high Delta outflow, the spawning range of delta smelt extends west and includes the Napa River (Hobbs et al. 2005; 2007), as indicated an average of nearly 12% of Kodiak trawl samples containing spawning-condition delta smelt (Table 1 in Merz et al. 2011).

Mager (1996) reported a length/fecundity range spanning 1,196 eggs for a 56-millimeter female to 1,856 eggs for a 66-millimeter female. Captive-reared females may be more fecund than a wild female of the same size; however, the variability in the length-fecundity relationship also appears to be greater for captive females (Bennett 2005). The abrupt change from a single-age, adult cohort during spawning in spring to a population dominated by juveniles in summer suggests strongly that most adults die after they spawn (Radtke 1966; Moyle 2002).

Based on laboratory observations, it is thought that the adhesive, demersal eggs of delta smelt attach by means of a chorion stalk to hard substrates like sand or gravel that are washed by gentle currents adjacent to river channels (Moyle 2002). Spawning occurs mainly at night when females broadcast their eggs while swimming against the current. Eggs incubate from 8 to 15 days, depending on water temperature (Bennett 2005). Temperatures that are optimal for survival of embryos and larvae have not yet been determined, although survival of newly spawned larvae and older delta smelt appears to peak at temperatures about 16°C (Bennett 2005). Postlarval delta smelt of all sizes are found in the main channels of the Delta and Suisun Marsh and the open waters of Suisun Bay, where the waters are well-oxygenated and temperatures are relatively cool, usually lower than 20°C to 22°C (68°F to 72°F) in summer. Delta smelt tolerate a wide range of temperatures, from less than 6°C to approximately 25°C (Swanson et al. 2000). More than 90% of juvenile and preadult delta smelt caught in the CDFW Summer Towntnet Survey and Fall Midwater Trawl Survey were collected at water temperatures lower than 20°C (Bennett 2005).

Larvae emerge near where they are spawned, and mainly inhabit tidal fresh water at temperatures between 10°C to 20°C (Bennett 2005). The center of distribution (1995 to 2001) for delta smelt

1 larvae less than 20 millimeters is usually 5 to 20 kilometers upstream of X2, but most larvae move
2 closer to X2 as the spring progresses into summer (Dege and Brown 2004). Survival during the
3 larval period is linked to the minimum density of zooplankton prey (Maunder and Deriso 2011;
4 Miller et al. 2012). The effects of outflow are complex, affecting not only abundance, but also
5 patterns of distribution, and possibly the timing of spawning events (Moyle 2002). The lowest
6 numbers of smelt generally occur in years of either low or extremely high outflow, but outflow and
7 smelt numbers show no relationship at intermediate flows where abundance is highly variable
8 (Moyle 2002; Bennett 2005).

9 Feeding success is highly dependent upon prey densities (Nobriga 2002) and turbidity (Baskerville-
10 Bridges et al. 2004; Mager et al. 2004). Juveniles grow to 40 to 50 millimeters total length by early
11 August (Erkkila et al. 1950; Ganssle 1966; Radtke 1966). Delta smelt reach 55 to 70 millimeters
12 standard length in 7 to 9 months (Moyle 2002). Growth during the next 3 months slows down
13 considerably (only 3 to 9 millimeters total), presumably because most of the energy ingested is
14 directed toward gonadal development (Erkkila et al. 1950; Radtke 1966).

15 In a near-annual fish like delta smelt, maximizing recruitment success is vital to the long-term
16 persistence of the population. There is some evidence that density-dependent (preferred food
17 resources) and density-independent (turbidity, salinity and temperature) factors may affect the
18 population (Bennett 2005; Maunder and Deriso 2011; Miller et al. 2012).

19 Figures 2A.1-5 and 2A.1-6 show the distribution of adult and larval/juvenile delta smelt in a typical
20 above-normal water year.

21 **2A.1.6 Threats and Stressors**

22 Threats can be defined as conditions or events that change an organism's probability of survival.
23 Stressors are conditions or events that change an organism's behavior or physiology. There are
24 multiple threats and stressors to delta smelt that appear to act in complicated and synergistic ways
25 to influence their distribution and abundance (Moyle 2002). Delta smelt are particularly vulnerable
26 to these threats and stressors because of their short life span, low fecundity, low current abundance,
27 and limited geographic range. Stressor rankings and the certainty associated with these rankings are
28 provided in Chapter 5, *Effects Analysis*, of the BDCP. The discussion below outlines some of the main
29 threats and stressors to delta smelt.

30 **2A.1.6.1 Water Exports**

31 Despite the number of delta smelt that have been entrained by the State Water Project (SWP) and
32 Central Valley Project (CVP) export facilities and over 2,200 smaller diversions in the Delta (Herren
33 and Kawasaki 2001), the direct effects of water diversions on the overall population dynamics of
34 delta smelt are not well understood and there is disagreement among experts about the magnitude
35 of these effects (Bennett 2005; Kimmerer 2008; Kimmerer 2011; Miller 2011).

36 Entrainment risk for delta smelt has largely been based on analyses of SWP/ CVP fish salvage data
37 and Delta hydrodynamics. At least one analysis seemed to suggest a correlation between SWP/ CVP
38 exports and indices of delta smelt abundance, suggesting that entrainment may negatively affect
39 delta smelt abundance (Kimmerer 2011). These relationships do not establish causality, but they are
40 an indicator that entrainment as indexed by salvage is a contributing factor in delta smelt population

1 dynamics. Kimmerer (2008) estimated that entrainment losses of adult delta smelt had a median
2 value of 15% (range 1 to 50%) while seasonal losses for juvenile delta smelt had a median value of
3 13% (range of 0 to 25%). In response to criticism from Miller (2010), Kimmerer (2011) reexamined
4 his analysis in 2008 and revised his adult delta smelt entrainment losses down by 24%. In his
5 reexamination of juvenile numbers, Kimmerer concluded that Miller was mistaken about his
6 conclusion of high bias and, if anything, his (Kimmerer 2008) estimates were probably biased low.
7 Kimmerer (2008) concluded that the effect of these losses on population abundance of delta smelt
8 was obscured by a 50-fold variation in the overall survival of delta smelt between summer and fall.
9 Kimmerer (2011) also found that, even when entrainment loss appeared to be moderate, it could
10 still be significant in terms of its effects on abundance in some years. Thomson et al. (2010) found
11 that water clarity and the volume of winter water exports statistically significant predictors of the
12 long-term abundance of delta smelt and other fish, but could not explain the recent record low levels
13 of delta smelt. Mac Nally et al. (2010) found that winter and spring export volumes showed some
14 evidence for a negative association with delta smelt abundance in the subsequent fall. Miller et al.
15 (2012) found that combined winter/spring entrainment of adult and larval-juvenile delta smelt was
16 included in the best-fitting equation describing survival from fall to summer, although they did not
17 find entrainment to be one of the important predictors of survival from fall to fall.

18 The risk of entrainment to delta smelt varies seasonally and among years. The most important
19 entrainment risk has been hypothesized to occur during winter, when prespawning adults migrate
20 into the Delta in preparation for spawning (Moyle 2002; Sommer et al. 2007). Bennett (2005) has
21 hypothesized that delta smelt that spawn earlier in the winter are more vulnerable to entrainment
22 by the south Delta export facilities. Fish that hatch earlier can grow larger prior to spawning than
23 fish that hatch later. Larger females may be more fecund, spawn repeatedly, and produce more
24 offspring with higher fitness than smaller females. As a result, Bennett hypothesized that
25 entrainment during winter months may have a disproportionately large impact on the overall
26 population dynamics of delta smelt than entrainment during other periods of the year.

27 A 2007 federal court decision regarding interim operational restrictions on SWP/CVP exports
28 (Wanger decision). The 2007 decision on the Occupational Criteria and Plan (OCAP) litigation
29 centered on the District Court's finding that the biological opinion (BiOp) did not provide reasonable
30 certainty that mitigation would occur, and was therefore inadequate to protect the species. The
31 Interim Remedies and subsequent BiOp (2008) used the Old and Middle River relationship to both
32 better assess the effects of SWP/CVP operations and to design a more effective means of addressing
33 the impacts. (U.S. Fish and Wildlife Service 2008b.) The analyses indicated that delta smelt salvage
34 remained relatively low when reverse flows in Old and Middle Rivers were below approximately -
35 5,000 cubic feet per second (cfs), but salvage increased substantially as reverse flows increased
36 above 5,000 cfs.

37 Several limitations of current fish salvage operations are recognized. First, the salvage facilities were
38 designed primarily for salmonids; the overall facility efficiency of delta smelt salvage is relatively
39 poor (Bowen et al 2004; Castillo et al 2012). Further, while it is assumed that salvage is proportional
40 to entrainment, the relationship is likely to vary with both operations and fish densities. Another
41 limitation of the salvage operation is due to the inherent difficulty of identifying larval fishes by
42 species in real time, thus it only identifies and counts fish greater than 20 millimeters in length. As a
43 result, smaller larval delta smelt are not included in fish salvage estimates. Until now, estimates of
44 entrainment losses for larval delta smelt and estimates of population abundance have been based on
45 extrapolations from results of the CDFW 20-millimeter delta smelt survey. However, those estimates
46 have been criticized because some of the assumptions supporting the population and entrainment

1 loss estimates have not been tested or validated. Recognizing that larval delta smelt are vulnerable
2 to SWP/ CVP entrainment that may vary in magnitude and potential effect on the population among
3 years, the federal district court ordered that a study be conducted beginning in 2008 to monitor the
4 densities of larval delta smelt vulnerable to SWP/CVP entrainment to determine whether or not
5 protective measures are needed for larvae.

6 Delta smelt are not believed to be threatened by small agriculture diversions. Nobriga and Matica
7 (2000) and Nobriga et al. (2004) found low and inconsistent entrainment of juvenile delta smelt by
8 small agricultural diversions near Sherman Island; the low entrainment rates were hypothesized to
9 be the result of juvenile delta smelt occurring offshore of the intake location and in the upper
10 portions of the water column. Cook and Buffaloe (1998) also reported that unscreened agricultural
11 diversions entrained low numbers of delta smelt. Larvae may have higher entrainment losses than
12 juveniles and adults because they are planktonic, with poor swimming ability.

13 Power plants located in the Plan Area at Pittsburg has the potential to entrain large numbers of fish,
14 including delta smelt and other covered fish species, particularly because these species may be
15 located near these facilities for much of the year (Matica and Sommer 2005). However, use of
16 cooling water is currently low because of the retirement of older units. According to recent
17 regulations, units at these two plants must be equipped with a closed cycle cooling system by 2017
18 that eliminates fish entrainment.

19 **2A.1.6.2 Habitat Loss**

20 **2A.1.6.2.1 Reduced Spawning Habitat**

21 Although delta smelt spawning has not been observed in the Bay-Delta, it is generally thought that
22 spawning occurs in shallow, low-salinity areas with sand or gravel substrate on which to deposit
23 adhesive egg sacs (Bennett 2005). The extent of these areas is dependent on the spatial distribution
24 of fresh water in the estuary (Hobbs et al. 2005; 2007). Such habitat could occur in Cache Slough or
25 in shallow shoals located in the Deep Water Ship Channel (Bennett 2007) and may be reduced
26 because of land reclamation, channelization, and riprapping of historical intertidal and shallow
27 subtidal wetlands. The extent to which such habitat loss may be limiting the population is unknown
28 (Bennett 2005; Miller et al. 2012); however, spawning substrates are not thought to be a limiting
29 factor for delta smelt

30 **2A.1.6.2.2 Reduced Rearing Habitat**

31 There is evidence that the availability and suitability of delta smelt rearing habitat varies with
32 salinity and the location of the LSZ (Moyle et al. 1992; Hobbs et al. 2006; Feyrer et al 2007;
33 Kimmerer et al 2009). The Suisun Marsh salinity control gates function to decrease salinity in
34 managed wetlands of Suisun Marsh to support crops that attract waterfowl to duck clubs located
35 throughout the marsh. When in operation, generally from October through May, the control gates
36 near Collinsville divert up to 2,500 cubic feet per square inch (cfs) of fresh water from upstream
37 flows into the marsh. Because the minimum outflow standard during fall months is 5,000 cfs, a
38 significant proportion of total Delta outflow (up to 50%) does not flow through the eastern Suisun
39 Bay region. This diversion moves the LSZ upstream resulting in a measurable increase in salinity in
40 eastern Suisun Bay, which may correspond to a decrease in low salinity habitat for delta smelt. The
41 LSZ also moves in response to gross hydrology (e.g., precipitation in the watershed) and SWP/CVP
42 diversions. Outflow objectives in the State Water Resources Control Board Decision 1641 recognize

1 the importance of the location of the LSZ, and are intended to protect beneficial uses for fish and
2 wildlife. Recent assessments conducted by mandate of the Delta Reform Act indicate that current
3 Delta flow criteria may not be sufficient to protect public trust resources (State Water Resources
4 Control Board and California Environmental Protection Agency 2010). The BDCP delta smelt
5 conceptual model includes a submodel for fall X2, as discussed in Chapter 5, *Effects Analysis*.

6 **2A.1.6.3 Water Temperature**

7 Delta smelt are members of the cold water fish family (Osmeridae) and it is adapted to cold to cool
8 water temperatures like many other California fish species (Moyle 2002). Delta smelt are sensitive
9 to exposure to elevated water temperatures (Swanson and Cech 1995), and high temperatures are
10 known to reduce delta smelt survival (Swanson et al. 2000) and interfere with spawning (Bennett
11 2005). During the late spring, summer, and early fall months water temperatures in the central and
12 southern regions of the Delta typically exceed 25°C (77°F), which has been found to be close to the
13 incipient lethal temperature for delta smelt. During these warmer periods, results of fishery
14 sampling have shown that delta smelt avoid inhabiting the central and south Delta and are typically
15 located downstream in Suisun Bay and Suisun Marsh. Although water temperatures are cooler in
16 Suisun Bay during the summer months, water temperatures in excess of 20°C (68°F) are typical in
17 July (Nobriga et al. 2008). Under these warm summer conditions, delta smelt rearing in Suisun Bay
18 and Suisun Marsh would be stressed by exposure to elevated water temperatures and would
19 experience higher metabolic demands and a greater demand for food supplies to maintain
20 individual health and a positive growth rate. Stresses experienced by rearing delta smelt during the
21 warmer summer months, which include the synergistic effects of salinity and seasonally elevated
22 water temperatures, have been hypothesized to be a potentially significant factor affecting delta
23 smelt survival, abundance, and subsequent reproductive success in the Bay-Delta estuary (Baxter et
24 al. 2010; Mac Nally et al. 2010; Miller et al. 2012).

25 Recent climate change analyses have examined the potential implications of climate warming for
26 delta smelt (Wagner et al. 2011; Brown et al. 2013). Modeling results projected increases in the
27 number of days with lethal and stressful water temperatures (especially along the Sacramento
28 River) and a shift in thermal conditions for spawning to earlier in the year, upstream movement of
29 the LSZ, and decreasing habitat suitability.

30 **2A.1.6.4 Turbidity**

31 Turbidity is a significant predictor of delta smelt occurrence in the Delta (Feyrer et al. 2007;
32 Resources Agency 2007; Nobriga et al. 2008; Grimaldo et al. 2009). Delta smelt require turbidity for
33 both successful foraging (Feyrer et al. 2007; Nobriga et al. 2008) and predator escape (Feyrer et al.
34 2007), and turbidity is an important cue for delta smelt spawning movements (Grimaldo et al.
35 2009). Thompson et al. (2010) found fall water clarity to be a significant covariate associated with
36 changes in delta smelt abundance over time.

37 Turbidity levels have declined in the Bay-Delta estuary since the 1970s as a result of numerous
38 factors (Kimmerer 2004):

- 39 • Upstream sediment inputs have declined because of a range of anthropogenic actions, including
40 river bank protection, trapping of sediments by dams and reservoirs, levee construction that has
41 reduced floodplain inundation and channel meanders, and changes in land use (Wright and
42 Shoellhamer 2004; Shoellhamer 2011). Wright and Shoellhamer (2004) estimated that the yield

- 1 of suspended sediments from the Sacramento River declined by approximately 50% from 1957
2 to 2001.
- 3 • There has been a dramatic increase over the past 20 years in the distribution and abundance of
4 nonnative aquatic plant species, particularly Brazilian waterweed (*Egeria densa*) and water
5 hyacinth (*Eichhornia crassipes*) (Nobriga et al. 2005; Brown and Michniuk 2007). Both species
6 can reduce turbidity by reducing local water velocities and trapping fine suspended sediments
7 (Grimaldo and Hymanson 1999; Nestor et al. 2003; Hobbs et al. 2006).
 - 8 • The high filtering efficiency of invasive clams has dramatically reduced phytoplankton and
9 zooplankton abundance in the western Delta and Suisun Bay (Kimmerer and Orsi 1996; Jassby
10 et al. 2002; Kimmerer 2002b, 2004). The reduction in phytoplankton in the water column may
11 contribute to increased water clarity and reduced turbidity in the Delta.
 - 12 • Hydraulic residence time in the Delta has declined because of increased channelization and the
13 movement of water from the Sacramento River into the interior Delta channels to improve
14 water quality and provide increased supplies to the SWP/CVP exports. Reduced hydraulic
15 residence time reduces the ability of phytoplankton and bacteria to incorporate nutrients and
16 carbon, ultimately reducing the abundance of these organisms in the water column, and
17 increasing water clarity (Jassby et al. 2002; Kimmerer 2002a, 2004; Resources Agency 2007).
 - 18 • The creation of large, shallow open water areas makes it likely that turbidity inside and near
19 several of the restoration opportunity areas will increase seasonally due to wind-wave sediment
20 resuspension. There is evidence that declining wind speeds may be a factor in declining
21 turbidity throughout the Plan Area (Fullerton pers. comm.). A dynamic suspended sediment
22 model of the Plan Area would be required to take into account the many interacting factors that
23 may influence water clarity and to reduce uncertainty regarding the potential effects of the
24 BDCP on water clarity.

25 2A.1.6.5 Food Resources

26 Reduced food availability in the Bay-Delta estuary has been identified as a major stressor on delta
27 smelt. Recent analyses by Maunder and Deriso (2011) and Miller et al. (2012) indicated that prey
28 density was the most important environmental factor explaining variations in delta smelt
29 abundance from 1972 to 2006 and over the recent period of decline. Delta smelt feed primarily on
30 calanoid copepods, cladocerans, amphipods, and, to a lesser extent, on insect larvae (Moyle et al.
31 1992; Lott 1998; Nobriga 2002). Larger delta smelt may also feed on the mysid shrimp, *Neomysis*
32 (Moyle et al. 1992). Mac Nally et al. (2010) found evidence for a relationship between summer
33 calanoid copepod biomass and changes in delta smelt abundance. The most important food
34 organism for all sizes of delta smelt appears to be the euryhaline copepod, *Eurytemora*, although the
35 nonnative *Pseudodiaptomus* has become a major part of the diet since its introduction in 1988
36 (Kimmerer and Orsi 1996; Nobriga 2002; Hobbs et al. 2006). In recent years, heavy grazing by
37 introduced clams has depleted phytoplankton standing stock, limiting food supplies for the
38 zooplankton prey of delta smelt and other fish species. The overbite clam, *Potamocorbula amurensis*,
39 found in brackish areas, has had a dramatic effect on food resources in the western Delta, Suisun
40 Bay, and Suisun Marsh (Kimmerer and Orsi 1996), while the effect of the freshwater Asian clam,
41 *Corbicula fluminea*, are mainly limited to freshwater flooded island areas (Lucas et al. 2002; Lopez et
42 al. 2006). By filtering large quantities of phytoplankton from the water column and increasing water
43 clarity, the clams may also reduce delta smelt foraging efficiency.

1 The following factors may contribute to the observed reductions in zooplankton prey densities.

- 2 • Historically, a significant reduction in tidal and shallow-water subtidal habitat caused a
3 reduction in emergent vegetation, nutrient cycling, and the production of phytoplankton,
4 zooplankton, macroinvertebrates, and other aquatic organisms that provide food resources for
5 delta smelt. These changes were in place when delta smelt abundance was much higher than it is
6 today.
- 7 • Historical loss of seasonally inundated floodplains reduces food exports. Upstream reservoirs
8 and levees have reduced the seasonal inundation of floodplains in the Delta (Moyle et al. 2010).
9 Floodplains are highly productive due to their shallow, warm, and low velocity water (Sommer
10 et al. 2001a, 2001b; Harrell and Sommer 2003) and the input of organic material and nutrients
11 from the terrestrial community (Booth et al. 2006). Floodplains provide benefits to the larger
12 estuary by exporting food resources to downstream systems, providing increased production
13 for pelagic species such as delta smelt (Schemel et al. 2004; Ahearn et al. 2006; Lehman et al.
14 2008).
- 15 • The historical loss of complex dendritic channel morphology and water operations has reduced
16 hydraulic residence time, which reduces phytoplankton production (Jassby et al. 2002;
17 Kimmerer 2002a, 2004; Resources Agency 2007).
- 18 • SWP/ CVP exports and the over 2,200 in-Delta agricultural diversions (Herren and Kawasaki
19 2001) exports has changed system energetics of a low productivity system by removing organic
20 material biomass including phytoplankton equivalent to 30% of the Delta's primary productivity
21 (Jassby et al. 2002; Cloern and Jassby 2012).
- 22 • High concentrations of ammonia¹ from municipal wastewater treatment plants inhibit diatom
23 production, reducing the food available for the zooplankton prey of delta smelt and other fish
24 species (Wilkerson et al. 2006; Dugdale et al. 2007; Glibert 2010; Cloern et al. 2011; Glibert et al.
25 2011; Parker et al. 2012; Dugdale et al. 2012). Changes in nitrogen and phosphorus ratios and
26 ammonia and nitrate ratios may have enhanced phytoplankton and zooplankton species that are
27 less beneficial as food resources for delta smelt (Glibert et al. 2011). Nitrogen to phosphorus
28 ratios may also affect several metabolic pathways in phytoplankton, including growth, cell
29 membrane thickness, chemical makeup, toxin production, fecundity, and eventual outcome of
30 the population (Mitra and Flynn 2005; Jeyasingh and Weider 2005, 2007). High concentrations
31 of ammonia may also be directly toxic to organisms. Teh et al. (2011) found that total
32 ammonium at levels commonly found in the Sacramento River significantly affects the
33 recruitment of new adult copepods (*Pseudodiaptomus forbesis*) and the number of newborn
34 nauplii surviving to 3 days.

35 **2A.1.6.6 Contaminants and Exposure to Toxins**

36 Exposure of delta smelt to toxic substances can result from point and nonpoint sources associated
37 with agricultural, urban, and industrial land uses. Delta waters contain a wide variety and large
38 volume of toxic substances, including agricultural pesticides, herbicides, endocrine disruptors,
39 heavy metals, and other agricultural and urban products (Thompson et al. 2000; Brooks et al. 2012).
40 There is some indication that the ammonia discharged from municipal wastewater treatment plants
41 may contribute to localized toxicity in delta smelt, but results are highly variable (Werner et al.

¹ Ammonia in water generally forms some amount of ammonium. Therefore, the use of the term *ammonia* implies that both ammonia and ammonium may be present.

1 2008). Toxics may affect delta smelt indirectly by reducing food resources (Luoma 2007; Werner
2 2007; Teh et al 2011), but the short life span (1 to 2 years) and location of their food sources in the
3 food web (zooplankton are primary consumers) reduce the ability of toxic chemicals to
4 bioaccumulate in the tissue of delta smelt (Moyle 2002). Exposure to environmentally relevant
5 pyrethroid concentrations resulted in significant swimming abnormalities in delta smelt. Kuivila and
6 Moon (2004) found that the exposure to multiple pesticides for an extended period could pose
7 potential lethal or sublethal effects on delta smelt, particularly during the larval development stage.
8 This scenario occurred at the confluence of the Sacramento and San Joaquin Rivers with pesticide
9 concentrations and fish densities coinciding for several weeks.

10 Exposure to copper contamination also results in significant sublethal effects on Delta fish species,
11 with implications for their vulnerability to other stressors (Hetrick et al. 1979; Sandahl et al. 2006;
12 Little and Finger 1990; Oros and Werner 2005). Dissolved copper causes acute toxicity to the
13 calanoid copepod, *Eurytemora affinis*, in the north and south Delta (Teh et al. 2009). Additionally,
14 negative synergistic effects have been documented such that the presence of copper in combination
15 with ammonia is more toxic to aquatic organisms than either toxicant individually (Herbert and
16 Vandyke 1964). Copper concentrations 32 times higher than background have been found in the
17 Sacramento River delta smelt (Bennett et al. 2001)

18 The short life span and location of their food source in the food web (zooplankton are primary
19 consumers) reduce the ability of toxic chemicals to bioaccumulate in the tissue of delta smelt (Moyle
20 2002). Their location in the water column may further reduce the probability of some toxic impacts
21 by those chemicals that are sequestered quickly by sediments (e.g., pyrethroids). However, Weston
22 and Lydy (2010) found sufficient concentration of the pyrethroid bifenthrin to cause water column
23 toxicity in two urban creeks, over at least a 30-kilometer reach of the American River, and at one site
24 in the San Joaquin River. It is unknown to what extent these effects were evident when these
25 chemical levels were diluted in the much larger Sacramento and San Joaquin River systems.
26 Additional research is needed to investigate the potential risk of exposure to toxic chemicals at
27 concentrations and exposure durations typical of Bay-Delta conditions on various life stages of delta
28 smelt. Brooks et al. (2012) presented a conceptual model of potential contaminant effects on delta
29 smelt, including elements such as acute toxicity to larvae and juveniles, direct or indirect food
30 limitation, impaired behavior and disease susceptibility, harmful algal blooms, migratory release of
31 toxins from fat reserves, and temperature effects on toxic thresholds.

32 **2A.1.6.7 Predation and Competition**

33 The importance of predation on delta smelt relative to others is uncertain. Statistical analyses have
34 shown some evidence for links between delta smelt abundance or survival and predation (Mac Nally
35 et al. 2010; Maunder and Deriso 2011). Silversides may consume delta smelt eggs and larvae
36 (Bennett 2005). In a pilot study, genetic testing found that 41% of 37 silversides caught in the
37 channel of Cache Slough contained delta smelt DNA in their guts, while none of 614 silversides from
38 nearshore areas contained delta smelt DNA (Baerwald et al. 2012). Silversides are highly abundant
39 throughout the delta smelt geographic range, their diet range encompasses that of delta smelt, and
40 because they spawn repeatedly throughout late spring, summer, and fall, they have a competitive
41 advantage over delta smelt (Bennett 1998, 2005).

42 In an experiment where delta smelt were released into Clifton Court Forebay, recapture rates were
43 very low due to prescreen losses attributed to increased residence time, which increased exposure
44 to predators and other sources of potential mortality (Castillo et al. 2012). Wakasagi can occur in the

1 delta smelt geographic range and have similar life requirements. Wakasagi have a higher tolerance
2 to salinity and temperature and a wider geographic range than delta smelt, suggesting that they
3 have a competitive advantage over delta smelt. The two species are not closely related genetically
4 and, although first generation hybrids have been collected, all of them have been sterile (Stanley et
5 al. 1995; Trenham et al. 1998). However, if wakasagi abundance in delta smelt habitat were to
6 increase dramatically, the risk of genetic introgression would be enhanced (Bennett 2005). The
7 recent decline in delta smelt abundance has likely made the species vulnerable to inbreeding and
8 genetic drift, leading to decreased genetic variation and reduced evolutionary fitness (Center for
9 Biological Diversity et al. 2006). However, no estimates currently exist for the minimum viable
10 population size of delta smelt, nor have studies been conducted to evaluate changes in genetic
11 diversity.

12 **2A.1.6.8 Invasive Aquatic Vegetation**

13 *Egeria* and water hyacinth are fast-growing and abundant aquatic plants that have had detrimental
14 effects on the Bay-Delta aquatic ecosystem, including competition with native vegetation and
15 reducing dissolved oxygen concentrations and turbidity within their immediate vicinity (Grimaldo
16 and Hymanson 1999; Brown and Michniuk 2007; Feyrer et al. 2007). These nonnative plant species
17 grow in dense aggregations and can indirectly affect delta smelt by reducing dissolved oxygen levels
18 and nearby flow rates, thus reducing suspended sediment concentrations and turbidity within the
19 water column. Furthermore, because of the three-dimensional structure and shade they provide,
20 these aquatic plants likely create excellent habitat for nonnative predators of delta smelt, primarily
21 centrarchids (Nobriga et al. 2005). Mac Nally et al. (2010) found some evidence for a negative
22 association between delta smelt abundance and the abundance of largemouth bass.

23 **2A.1.7 Relevant Conservation Efforts**

24 Pursuant to the CALFED objective of ecosystem restoration, the CALFED agencies developed the
25 Ecosystem Restoration Plan and the Environmental Water Account for the purpose of restoring
26 habitat and recovering at-risk populations like delta smelt in the Bay-Delta estuary (CALFED Bay-
27 Delta Program 2000).

28 In January 2005, the Interagency Ecological Program established the POD work group to investigate
29 the causes of the observed rapid decline in populations of pelagic organisms, including delta smelt,
30 in the upper San Francisco Bay estuary (Armor et al 2006, Baxter et al. 2008, 2010). The Resources
31 Agency prepared the *Pelagic Fish Action Plan* in March 2007 to address POD (Resources Agency
32 2007). The action plan identifies 17 actions that are being implemented or that are under active
33 evaluation to help stabilize the Delta ecosystem and improve conditions for pelagic fish.

34 The USFWS recovery strategy for delta smelt is contained in the *Sacramento-San Joaquin Delta*
35 *Native Fishes Recovery Plan* (U.S. Fish and Wildlife Service 1996). The basic strategy for recovery is
36 to manage the estuary in such a way that it provides better habitat for native fish in general and
37 delta smelt in particular. Since 1996, new significant findings regarding the status and biology of and
38 threats to delta smelt have emerged, prompting development of an updated recovery plan.

39 In 2007, the Federal District Court, Eastern District of California, Fresno Division (Judge Wanger)
40 issued a court order for interim actions to protect delta smelt pending completion of a new BiOp by
41 USFWS on SWP/CVP operations. The court ruling remained in effect until the new BiOp was

1 approved in December 2008. The 2008 BiOp indicated that “coordinated operations of CVP and SWP
2 diversion facilities, as proposed, are likely to jeopardize the continued existence of delta smelt”
3 (U.S. Fish and Wildlife Service 2008b). The new opinion detailed “reasonable and prudent”
4 alternative actions to reduce the likelihood of jeopardy that include improvements to flow
5 conditions, restoration of tidal marsh and associated subtidal habitat in the Delta and Suisun Marsh,
6 and a comprehensive monitoring plan. However, specific portions of the new BiOp were found
7 arbitrary and capricious by the Federal District Court and the BiOp has been partially remanded.

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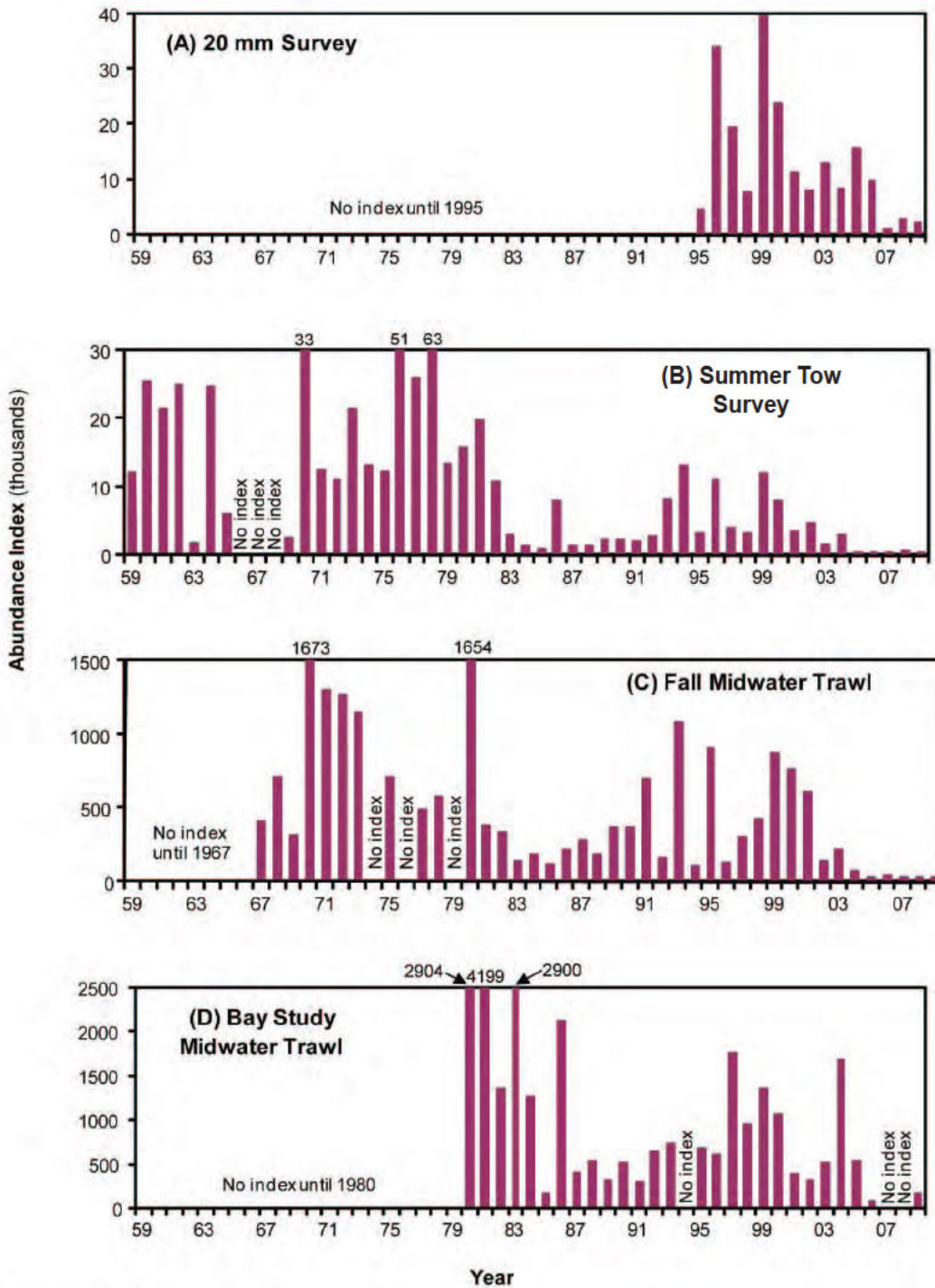
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Source: Modified from Bennett 2005

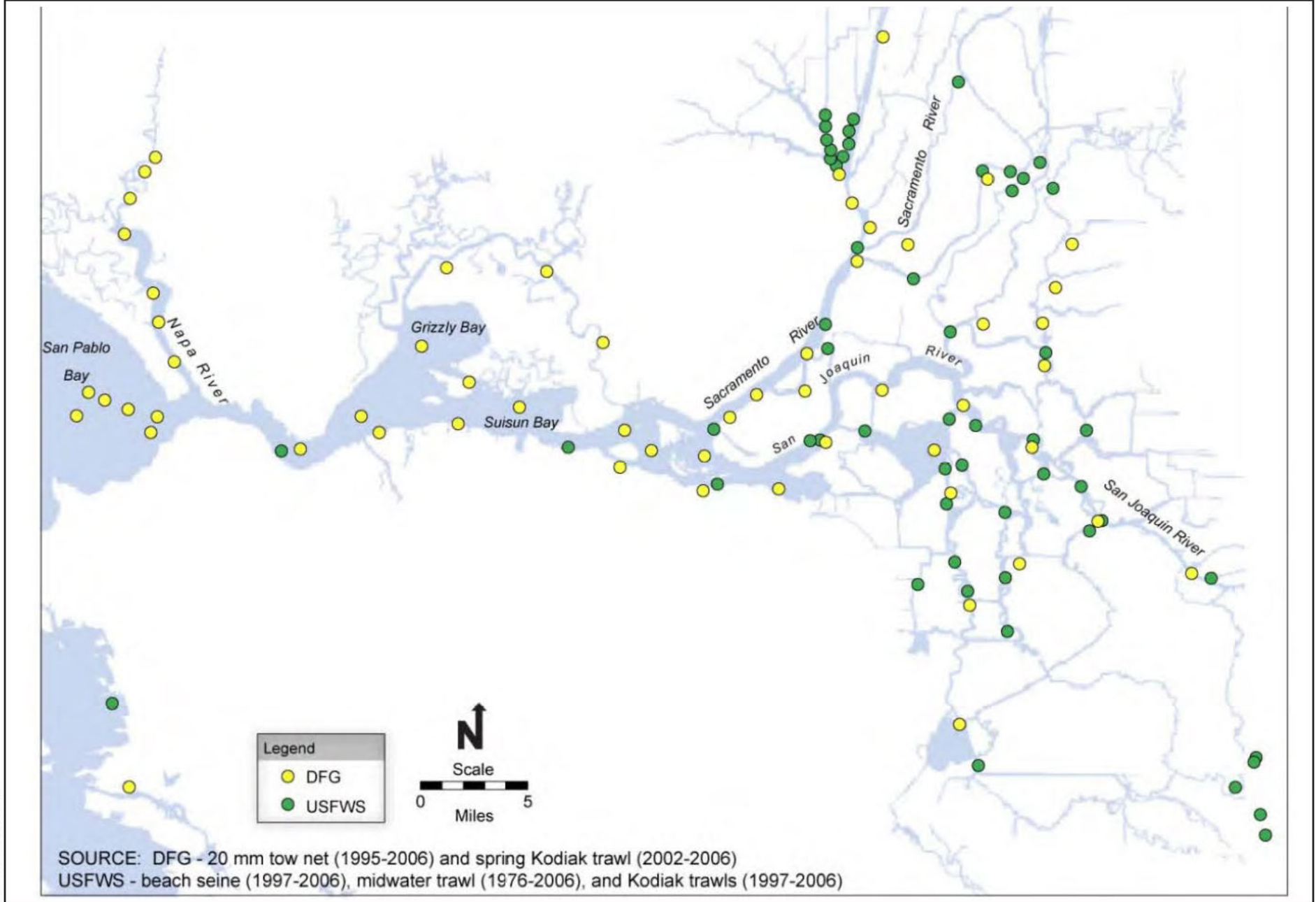
8DCP-HCP 00343.12 (8-6-12).fm

Figure 2A.1-1
Delta Smelt Inland Range



SOURCE: California Department of Fish and Game unpublished data, Interagency Ecological Program unpublished data.

Figure 2A.1-2
Annual Abundance Indices of Delta Smelt from 1959 to 2009



BOCP-HCP00343.12 (8-9-12) tm

**Figure 2A.1-3
Historical Sampling Locations Where Delta Smelt
Have Been Captured Since 1976**

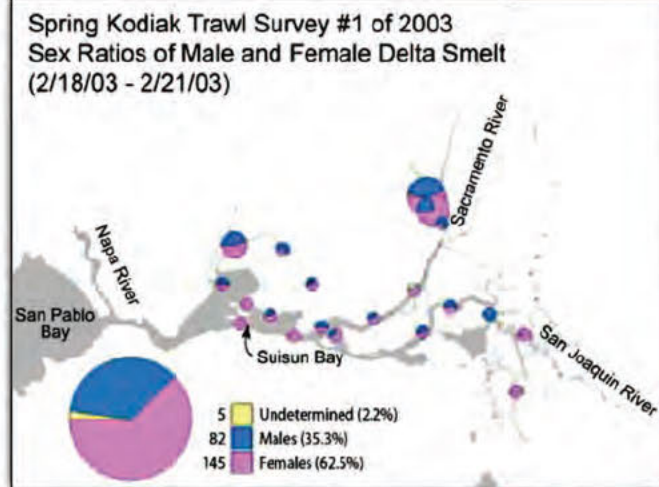


Source: U.S. Fish and Wildlife Service 2003

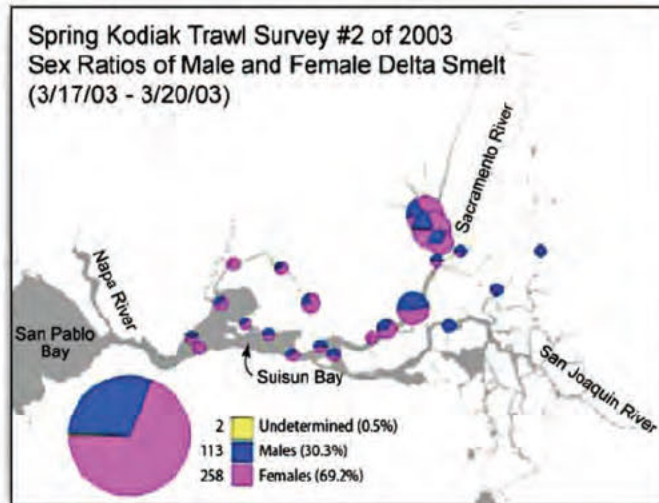
BDCP-HCP 00343.12 (8-9-12).htm

**Figure 2A.1-4
Delta Smelt Designated Critical Habitat**

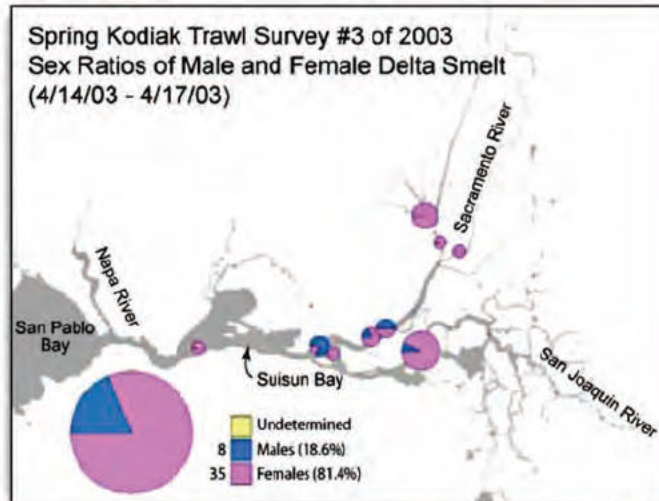
Mid-February



Mid-March



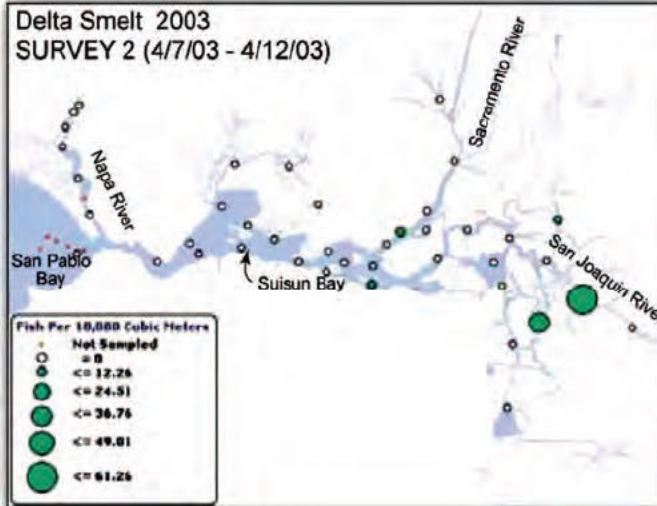
Mid-April



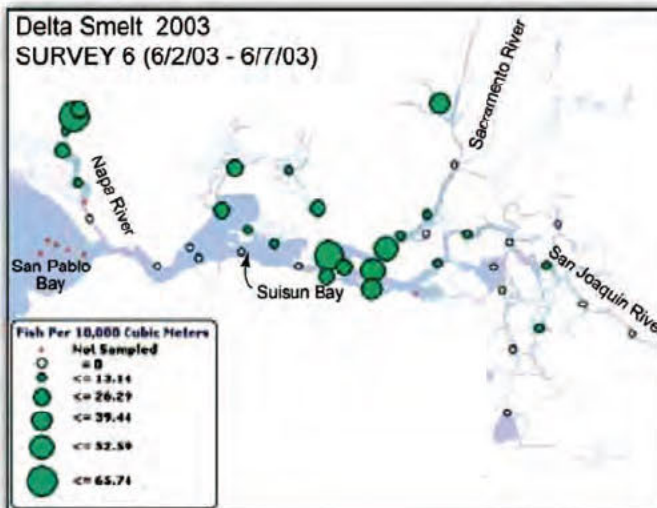
SOURCE: California Department of Fish and Game. 2003. 20 mm Delta Smelt Survey. Available: <<http://www.delta.dfg.ca.gov/data/20mm/description.asp>>. This annual survey monitors adult delta smelt distribution and relative abundance, as well as sex ratio and gonadal stage, during spring throughout their historical range using a variable mesh Kodiak trawl fished in the top 6 feet (1.8 meters) of water column.

Figure 2A.1-5
Example of Distribution of Adult Delta Smelt in
Spring-Summer of a Representative Above-Normal Water Year

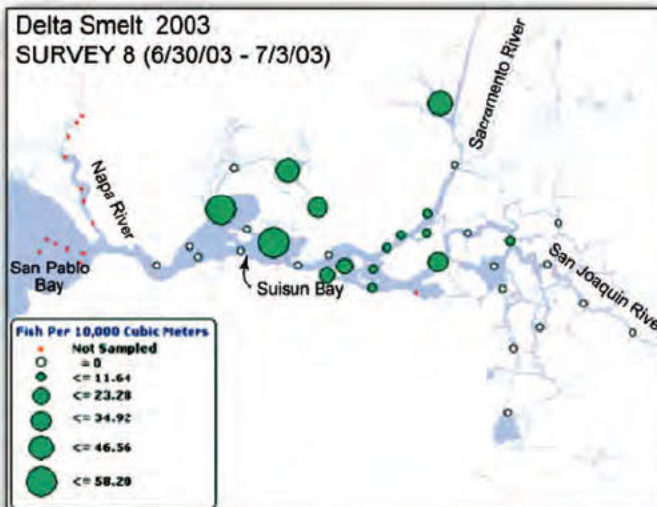
Early April



Early June



Early July



SOURCE: California Department of Fish and Game. 20 mm Delta Smelt Survey. Available: <<http://www.delta.dfg.ca.gov/data/20mm/description.asp>>. This annual survey monitors post-larval and juvenile delta smelt distribution and relative abundance every two weeks during spring and early summer throughout their historical range using a 1600 µm egg and larval net.

Figure 2A.1-6
Example of Distribution of Post-Larval/Juvenile Delta Smelt in Spring-Summer of a Representative Above-Normal Water Year

Longfin Smelt (*Spirinchus thaleichthys*)

2A.2.1 General

Longfin smelt is a small, euryhaline, anadromous, and semelparous fish with a life cycle of approximately 2 years (Rosenfield 2010). Longfin smelt reach 90 to 110 millimeters standard length, with a maximum size of 120 to 150 millimeters standard length (Moyle 2002; Rosenfield and Baxter 2007). Young longfin smelt occur from the estuary's low-salinity zone, where brackish and fresh waters meet, seaward and into the coastal ocean. Longfin smelt can be distinguished from other California smelt by their long pectoral fins (which reach or nearly reach the bases of the pelvic fins), their incomplete lateral line, weak or absent striations on the opercular bones, low number of scales in the lateral series (54 to 65), and long maxillary bones (which in adults extend just short of the posterior margin of the eye) (Moyle 2002). Populations of longfin smelt occur along the Pacific Coast of North America, from Hinchinbrook Island, Prince William Sound, Alaska to the San Francisco Bay estuary (Lee et al. 1980). Although individual longfin smelt have been caught in Monterey Bay (Moyle 2002), there is no evidence of a spawning population south of the Golden Gate. Small and perhaps ephemeral longfin smelt spawning populations have been documented or suspected to exist in Humboldt Bay, the Eel River estuary, the Klamath River estuary and the Russian River (Moyle 2002; Pinnix et al. 2004). The San Francisco Bay/Sacramento-San Joaquin River Delta (Bay-Delta) population is the southernmost and largest spawning population in California (Figure 2A.2-1). Longfin smelt have been historically sampled at numerous locations in the Sacramento-San Joaquin River Delta (Delta) (Figure 2A.2-2). The population has shown extremely low abundance in recent years, as measured by the Fall Midwater Trawl, as part of the pelagic organism decline (POD) (Sommer et al. 2007; Baxter et al. 2010).

2A.2.2 Legal Status

The Bay-Delta population of longfin smelt was petitioned for threatened status under the federal Endangered Species Act (ESA) in 1992, but the petition was denied because the population was surviving well in areas outside the Bay-Delta estuary. Subsequent research indicated that the Bay-Delta population is more geographically isolated from other west coast longfin smelt populations than previously thought (Moyle 2002). In 2007, the Bay Institute, Center for Biological Diversity, and Natural Resources Defense Council (2007a, 2007b) petitioned to have the Bay-Delta longfin smelt population listed as a threatened species under both the California Endangered Species Act (CESA) and the ESA. On May 6, 2008, the U.S. Fish and Wildlife Service (USFWS) found that a status review for longfin smelt was warranted (73 *Federal Register* [FR] 24911). On April 9, 2009, USFWS determined that the Bay-Delta population did not meet the legal criteria for protection as a species subpopulation under the ESA (74 FR 16169). However, this determination was challenged legally and resulted in a settlement agreement to review the criteria for listing the Bay-Delta longfin smelt population as a distinct population segment (DPS) under ESA. The review resulted in a finding that listing of the Bay-Delta DPS of longfin smelt is warranted (77 FR 19755). Currently, however, listing the Bay-Delta DPS of longfin smelt is precluded by higher priority actions to amend the Lists of Endangered and Threatened Wildlife and Plants.

1 In December 2007, the California Department of Fish and Wildlife (CDFW) completed a preliminary
2 review of the longfin smelt petition (California Department of Fish and Game 2007) and concluded
3 that there was sufficient information to warrant further consideration by the California Fish and
4 Game Commission. On February 7, 2008, the California Fish and Game Commission designated the
5 longfin smelt as a candidate for potential listing under the CESA. On June 26, 2009, the California
6 Fish and Game Commission ruled to list the status of longfin smelt as threatened under the CESA

7 **2A.2.3 Distribution and Abundance**

8 Longfin smelt occur throughout the Plan Area, but are seldom captured upstream of Rio Vista on the
9 Sacramento River, and Jersey Point on the San Joaquin River, relative to locations in the west.
10 Historically, longfin smelt occurred extensively year-round in the Plan Area, but more recently they
11 are rarely collected in this area from summer through early fall (Rosenfield and Baxter 2007). In the
12 Plan Area, longfin smelt migrate above the low-salinity zone to spawn (Rosenfield and Baxter 2007).
13 During nonspawning periods, juvenile and prespawning adults are most often concentrated in Suisun,
14 San Pablo, and north San Francisco Bays (Baxter 1999; Moyle 2002; Rosenfield and Baxter 2007).
15 Large populations have also been detected in local tributaries (e.g., Napa River) (Stillwater Sciences
16 2005). As presented by Leidy (2007) and Rosenfield (2010), other watercourses tributary to San
17 Pablo Bay (e.g., the Petaluma River and Sonoma Creek) and South Bay (e.g., Coyote Creek). The
18 species is also common in nearshore coastal marine waters outside the Golden Gate Bridge in late
19 summer and fall (Baxter 1999). Longfin smelt are periodically caught in the nearshore ocean,
20 suggesting that some individuals migrate out into the Gulf of Farallones to feed and then back into
21 the estuary (Rosenfield and Baxter 2007).

22 Longfin smelt abundance in the Bay-Delta estuary has been highly variable and declining as
23 reflected in the CDFW Fall Midwater Trawl surveys and Bay Study surveys (Figure 2A.2-3). The
24 CDFW Fall Midwater Trawl samples approximately 100 locations throughout the Bay-Delta system,
25 excepting the shallows of San Pablo Bay and Central and South San Francisco Bay, from September
26 through December each year. However, the Fall Midwater Trawl survey does not capture the full
27 range of the longfin smelt in the San Francisco Estuary and could be under-reporting its actual
28 abundance. The Bay study has not shown the magnitude of decline that the Fall Midwater Trawl has,
29 although it does show a significant decline over time, reflecting an overall decline in the species.

30 Additional information on trends in abundance of longfin smelt inhabiting the estuary is available
31 from the CDFW Bay fishery surveys that have sampled monthly since 1980 at a wide range of
32 locations using both an otter trawl and midwater trawl. Because the Fall Midwater Trawl surveys
33 and Bay fishery surveys show similar trends in abundance of longfin smelt (Hieb et al. 2005), the
34 following description of trends in the status of longfin smelt is based on results of the long-term
35 CDFW Fall Midwater Trawl surveys.

36 Abundance indices and various environmental parameters suggest that high Delta outflow from the
37 Delta during the longfin smelt spawning, larval, and early juvenile period (January to June) has a
38 strong influence on longfin smelt abundance (Figure 2A.2-4) (Moyle 2002). Abundance indices were
39 greatest in 1967 and 1969 followed by a second peak in 1980 and 1982. High abundance indices are
40 associated with years when high Delta outflow coincides with longfin larval and juvenile occurrence,
41 and low abundance indices are associated with low Delta outflow in the spring, such as the drought
42 conditions that occurred in 1976 and 1977 and during the early 1990s. Mechanisms for abundance
43 flow relationships to fish cannot be explained with correlative analysis, although these relationships

1 are unlikely to arise from effects occurring at lower food web levels (Kimmerer 2002a). The
2 correlation with the position of X2 is not the only strong correlational relationship. Glibert et al.
3 (2011) found longfin smelt abundance highly correlated to ammonium concentration, Mysid shrimp
4 abundance in Lake Washington (Chigbu and Sibley 1998), and turbidity in Napa River outflow
5 (Fullerton pers. comm.).

6 Longfin abundance also showed a general decline from 1967 through 2009. In recent years, longfin
7 smelt abundance was greatest in 1995, and then declined between 1998 and 2009. The abundance
8 index based on the CDFW Fall Midwater Trawl survey conducted in 2007 was the lowest on record.
9 Fall Midwater Trawl abundance indices suggest that abundance of longfin smelt within the Bay-
10 Delta estuary has declined by over 95% since the survey began.

11 The Fall Midwater Trawl index showed a four-fold decline in longfin smelt abundance after the 1987
12 invasion of the overbite clam, *Potamocorbula amurensis*. Heavy grazing by the clam caused a
13 dramatic drop in food resources for the Delta's fish species. However, there was no change in the
14 slope of the relationship between freshwater outflow and longfin smelt abundance (Figure 2A.2-4)
15 (Kimmerer 2002a; Rosenfield and Baxter 2007; Thomson et al. 2010). Furthermore, although Delta
16 outflow conditions were relatively high in 2003, 2005, and 2006, reflecting wet and above-normal
17 hydrologic conditions, longfin smelt abundance did not increase as much as would be expected,
18 based on the 1987 to 2000 relationship, although there was a small increase in 2006 (Sommer et al.
19 2007). This finding suggests that an additional factor or factors may now be limiting the Bay-Delta
20 population response. Recently, Kimmerer (2002b) suggested the possibility that food web changes
21 caused by the invasive *Potamocorbula* were a contributing factor; Rosenfield and Baxter (2007)
22 acknowledged the possibility but did not rule out other environmental factors as well.
23 Thomson et al. (2010) hypothesized that the simultaneous, abrupt declines in the abundances of
24 multiple species during the POD are more likely to have been caused by a common but unknown
25 factor than by different factors for each species.

26 Distribution of longfin smelt may be influenced by the position of the low-salinity zone. For example,
27 in drier years, spawning adults are further upstream and larvae are more susceptible to entrainment
28 (reviewed by Baxter et al. 2010). Some long-term changes in distribution appear to have occurred,
29 e.g., a shift downstream to higher salinities in summer and fall following the invasion of the clam
30 *Potamocorbula* that resulted in lower abundance of zooplankton prey for longfin smelt (Baxter et al.
31 2010; Contreras et al. 2012).

32 2A.2.4 Life Stages

33 Rosenfield (2010) described five life stages of longfin smelt. Five life stages were also described by
34 CDFW (California Department of Fish and Game 2009), although CDFW discerned between two
35 larval stages, whereas Rosenfield (2010) discerned between two adult stages. For purposes of the
36 BDCP analysis, five life stages recognize the unique requirements of both the larval stages and the
37 adult stages in terms of food resources and habitat. Table 2A.2-1 compares the longfin smelt life
38 stages of Rosenfield and CDFW.

1 **Table 2A.2-1. Life Stages of Longfin Smelt**

Rosenfield 2010	California Department of Fish and Game 2009	BDCP
Eggs	Eggs	Eggs
Larvae	Yolk-sac larvae	Larvae
Juvenile	Post-yolk-sac larvae	Juvenile
Subadult	Juvenile	Subadult
Sexually mature adult	Adult	Adult

2
3 **2A.2.5 Life History**

4 Longfin smelt generally spawn at age 2 in fresh water in the Plan Area from December to April
5 (Moyle 2002; Rosenfield and Baxter 2007), with some individuals spawning at age 1 and some at
6 age 3 (reviewed by California Department of Fish and Game 2009). Spawning occurs at
7 temperatures that range from 7.0 to 14.5°C, with larvae hatching in 40 days at 7°C (Moyle 2002).
8 Movement patterns based on catches in CDFW fishery sampling suggest that longfin smelt actively
9 avoid water temperatures greater than 22°C (72°F) (California Department of Fish and Game 2009).
10 Longfin smelt do not occupy areas with temperatures greater than 22°C (72°F) in combination with
11 salinities greater than 26 parts per thousand (ppt). These conditions occur between August and
12 September almost annually in south San Francisco Bay and periodically in shallower portions of San
13 Pablo Bay.

14 Collections of larval and juvenile longfin smelt smaller than 50-millimeter fork length in the Bay-
15 Delta showed that 90% of the individuals inhabited areas with salinities lower than 18 ppt (Baxter
16 1999). However, other populations of longfin smelt inhabiting west coast waters are present in
17 coastal estuaries or may complete their entire life cycle in fresh water (Dryfoos 1965; Moulton
18 1974), indicating that there is no lower limit to salinity tolerance for any life stage. Healthy
19 individuals 20-millimeter fork length and larger have been captured in salinities of 32 ppt (ocean
20 water) and along the open coast, suggesting that high salinity may be limiting the geographic
21 distribution for only a small portion of their lifecycle. However, larvae are not known to tolerate
22 salinities greater than 8 ppt (77 FR 19755).

23 Longfin smelt have not been observed spawning in the Bay-Delta, so the exact location of spawning
24 sites is not well understood, but location in the Plan Area can be inferred by CDFW surveys that
25 collect adult and larval longfin smelt. Longfin smelt congregate in deep waters in the vicinity of the
26 low-salinity zone near X2 during the spawning period, and it is thought that they make short runs
27 upstream, possibly at night, to spawn from these locations (California Department of Fish and Game
28 2009; Rosenfield 2010). Based on the distribution of egg-sac larvae (Larval Smelt Survey), the
29 spawning habitat of longfin smelt probably includes the Cache Slough subregion (Sacramento Deep
30 Water Ship Channel, Cache-Liberty Island Complex), the West Delta subregion (lower Sacramento
31 River), the eastern Suisun Bay subregion including upper Grizzly Bay, and Montezuma Slough in the
32 Suisun Marsh subregion. Spawning rarely occurs in the San Joaquin River in the West Delta/South
33 Delta subregions, but when it occurs, it is usually below Twitchell Island (Moyle 2002). CDFW data
34 indicate that spawning longfin smelt were also once common in Suisun Marsh, but in recent years,
35 very few adult, spawning-age longfin smelt have been collected there. As CDFW surveys do not occur
36 north of Montezuma Slough, it is unknown how many longfin smelt may be spawning in the upper

1 marsh. The number of longfin smelt caught is small, averaging 38 per year from 1996 through 2010
2 (Suisun Marsh, Marsh Database). Adult and subadult longfin smelt aggregate in deep water in
3 channels, but it is not clear that spawning occurs there; spawning may occur on shoals adjacent to
4 deep channels similar to delta smelt (Rosenfield and Baxter 2007). Spawning locations in the Plan
5 Area are unknown, but spawning in the Lake Washington population occurs primarily on sand
6 substrate in low velocity habitat of lake tributaries (California Department of Fish and Game 2009).

7 Larval longfin smelt have been found concentrated off the mouth of Coyote Creek, indicating that
8 spawning can take place in tributaries of south San Francisco Bay when runoff and Delta outflow are
9 high, such as conditions that occurred in 1982 and 1983 (Baxter 1999). Collection of small larvae in
10 the Interagency Ecological Program 20-millimeter tow-net surveys suggests spawning regularly
11 occurs in the Napa River.

12 Upon hatching from adhesive eggs (primarily January to April), buoyant longfin smelt larvae rise
13 toward the surface and are transported downstream by surface currents resulting from both river
14 flow and tidal mixing of fresh and marine waters. Larval longfin smelt remain in the upper part of
15 the water column until they reach 10 to 15 millimeters, after which they move to the middle and
16 bottom parts of the water column (Hieb and Baxter 1993; Bennett et al. 2002; Moyle 2002). The
17 larvae are distributed broadly into all open water habitats and into marsh sloughs (Baxter 1999;
18 Meng and Matern 2001).

19 The geographic distribution of larval and early juvenile life stages of longfin smelt may be influenced
20 by freshwater inflows to the Delta during the late winter and spring, although the mechanisms are
21 complicated and not fully understood. (Hieb and Baxter 1993; Baxter 1999; Dege and Brown 2004).
22 Larval longfin smelt are typically collected in the region of the estuary extending from the west Delta
23 into San Pablo Bay, but their distribution shifts downstream toward the low-salinity zone in
24 response to Delta outflow, with local tributary flow (Napa River Flow) contributing to the
25 downstream distribution (Baxter 1999; Dege and Brown 2004). In years when winter-spring Delta
26 outflow is low, few larvae are detected in San Pablo Bay. In years when winter-spring Delta outflow
27 is high, few larvae remain in the west Delta, but are abundant in San Pablo Bay and may reach
28 northern San Francisco Bay (Baxter 1999). The center of larval distribution is closely tied to the
29 location of the low-salinity zone, as indicated by the position of X2 (the 2 ppt isohaline) at all Delta
30 outflows (Rosenfield and Baxter 2007; Dege and Brown 2004).

31 The initial distribution of young juveniles correlates positively with that of larvae, both vertically in
32 the water column and geographically. During their first year, juveniles disperse broadly
33 downstream, eventually inhabiting Suisun, San Pablo, Napa River, and central and south San
34 Francisco Bays and moving into nearshore coastal marine habitats in most years (Figure 2A.2-5)
35 (Baxter 1999; Dege and Brown 2004; Hieb and Baxter 1993; Moyle 2002). Juveniles move from
36 offshore shoals into channels during summer and fall (Rosenfield and Baxter 2007). This movement,
37 and the late summer emigration from south San Francisco Bay, may be a response to increasing
38 water temperatures (greater than 20°C [68°F]) (Baxter 1999).

39 Longfin smelt in their second year of life (age 1) are typically distributed from the west Delta
40 through south San Francisco Bay from January through March. Their distribution then moves
41 toward the central San Francisco Bay, such that by August and September few, if any, are collected
42 outside of central San Francisco Bay (Baxter 1999).

43 During the summer, longfin smelt occur in nearshore coastal waters. Migration out of the San
44 Francisco Bay estuary into the marine environment is indicated by the persistent decline of longfin

1 abundance throughout the estuary through summer and then the reappearance of part of the
2 population during the late fall and winter (Rosenfield and Baxter 2007). There is an upstream trend
3 in migration by subadults and adults toward Suisun Bay, Suisun Marsh and the west Delta before a
4 protracted spawning period that can occur from late November into June (Moyle 2002). As longfin
5 smelt begin to mature in the fall, they reinhabit the entire estuary and begin migrating toward fresh
6 water (Baxter 1999; Rosenfield and Baxter 2007).

7 **2A.2.6 Threats and Stressors**

8 A number of threats (which implies a deleterious effect) and stressors (which is not necessarily
9 deleterious as stressors could be used as cues) exist for longfin smelt. Stressor rankings and the
10 certainty associated with these rankings for longfin smelt are provided in Chapter 5, *Effects Analysis*,
11 of the BDCP. The discussion below outlines some of the main threats and stressors to longfin smelt.

12 **2A.2.6.1 Water Exports and Diversions**

13 The effect of entrainment on the population dynamics and abundance of longfin smelt has been
14 examined less than the studies of entrainment effects on delta smelt. Because longfin smelt tend to
15 be mostly estuarine, they likely spend most of their life (approximately 1.5 years) downstream of
16 the influence of the State Water Project (SWP) and Central Valley Project (CVP) south Delta export
17 facilities (Figure 2A.2-5). From the perspective of the entire distribution of longfin smelt, an
18 unknown percentage of the population is exposed to the influence of the export pumps. However,
19 appreciable numbers of longfin smelt have been periodically found in salvage at the export facilities
20 and entrainment tends to be higher in years with less outflow (reviewed by California Department
21 of Fish and Game 2009). Recent analyses did not find statistical associations between trends in
22 longfin smelt abundance and the volume of water exported in either winter (December to February)
23 or spring (March to May) (Mac Nally et al. 2010; Thomson et al. 2010). Implementation of south
24 Delta export pumping restrictions to protect Delta smelt under USFWS' biological opinion (BiOp)
25 and as part of CDFW's incidental take permit for the operation of the south Delta export facilities has
26 reduced entrainment risk to a very low level in most years.

27 There are over 2,200 small agricultural diversions in the Delta (Herren and Kawasaki 2001).
28 Although these diversions generally take water near the bottom, the intakes may entrain water near
29 the surface at low tide. Planktonic larval longfin smelt may have a greater vulnerability to
30 entrainment into diversions because of their poor swimming ability. Most early stage longfin smelt
31 larvae that rear in the Delta do so during the winter and spring months (California Department of
32 Fish and Game 2009) but entrainment of larvae at agricultural diversions is likely to be low because
33 diversions are low during the winter-spring larval period (Appendix 5.B, *Entrainment*). The impact
34 of entrainment mortality at these diversions on the longfin smelt population abundance has not
35 been quantified.

36 Power plants in Antioch and Pittsburg historically entrained appreciable numbers of longfin smelt,
37 (reviewed by California Department of Fish and Game 2009), particularly because juvenile longfin
38 smelt may be located near these facilities for much of the year (Matica and Sommer 2005). However,
39 use of cooling water is currently low with the retirement of older units and the recent closure of the
40 plant at Antioch. According to recent regulations by the State Water Resources Control Board, units

1 at the Pittsburg plant must be equipped with a closed-cycle cooling system by 2017 that eliminates
2 fish entrainment.

3 **2A.2.6.2 Habitat Loss**

4 **2A.2.6.2.1 Reduced Spawning Habitat**

5 Spawning of longfin smelt in California has not been observed, but is most likely similar to other
6 populations of longfin smelt. Sand is the preferred substrate in the Lake Washington population
7 (Moulton 1974). Spawning habitat availability may be a function of Delta outflow because it
8 increases the spatial extent of freshwater habitats flowing over sandy substrates. The supply of sand
9 for longfin smelt spawning substrate may be reduced as a result of the construction and/or
10 operation of dams (Wright and Shoellhamer 2004), sand mining, and other activities that alter the
11 flux of sediment or that change the availability of nearshore sandy habitat (e.g., bank stabilization
12 with revetment); however, spawning substrates are not thought to be a limiting factor for longfin
13 smelt. The possibility of spawning habitat availability affecting the longfin smelt population also was
14 noted as a possible stressor on delta smelt (Bennett 2005; Miller et al. 2012), reflecting that both
15 species may use similar spawning habitats.

16 **2A.2.6.2.2 Reduced Rearing Habitat**

17 Access to suitable rearing habitat, which for larvae is centered in the low-salinity zone of the West
18 Delta and Suisun Bay subregions (Dege and Brown 2004), may be linked to the magnitude of net
19 downstream flows, which have undergone long-term decreases (Cloern and Jassby 2012). The low-
20 salinity zone, when positioned over shallow shoal areas in Suisun Bay in response to high Delta
21 outflows, is more productive (Moyle et al. 1992; Bennett et al. 2002). When located upstream, the low-
22 salinity zone is confined to the deep river channels, is smaller in total surface area, contains very few
23 shoal areas, may have swifter, more turbulent water currents, and may lack high zooplankton
24 productivity. Hobbs et al. (2006) found evidence that the health and survival of juvenile longfin
25 smelt were greater in habitats associated with shallow water habitats found in the north channel of
26 Suisun Bay. The strong correlation between longfin smelt in the Fall Midwater Trawl index and the
27 location of X2 (December to May) may be related to the transport of larval longfin smelt out of the
28 Delta into suitable rearing habitats downstream (Kimmerer 2002a; Kimmerer et al. 2009). Potential
29 mechanisms may include the extent of habitat, proximity to X2, co-occurrence of food, and changes
30 in turbidity as related to flow (Kimmerer and Bennett 2005). Kimmerer et al. (2009) did not find
31 strong evidence for the extent of rearing habitat being related to changes in longfin smelt
32 abundance. The low-salinity zone also moves in response to gross hydrology (e.g., precipitation in
33 the watershed) and SWP/CVP diversions. Outflow objectives in the State Water Resources Control
34 Board Water Right Decision 1641 recognize the importance of the location of the low-salinity zone,
35 and are intended to protect beneficial uses for fish and wildlife. Recent assessments conducted by
36 mandate of the Delta Reform Act indicate that current Delta flow criteria may not be sufficient to
37 protect public trust resources. The importance of spring outflow to longfin smelt is the subject of the
38 spring X2 decision tree and is discussed further in the conceptual model for longfin smelt found in
39 Chapter 5, *Effects Analysis*.

2A.2.6.3 Turbidity

Based on the similarities in life history, seasonal and geographic distribution, pelagic foraging and diet, it has been hypothesized that longfin smelt may have a similar relationship to turbidity as that observed by the following authors for delta smelt (Feyrer et al. 2007; Resources Agency 2007; Nobriga et al. 2008; Grimaldo et al. 2009). Delta smelt require turbidity for successful foraging (Baskerville-Bridges et al. 2004) and predator escape (Feyrer et al. 2007), and turbidity is an important cue for delta smelt spawning migrations (Grimaldo et al. 2009). Longfin smelt larvae hatch coincident with annual peak Delta outflows, which typically coincide with high turbidity. Also, larval and older life stages of longfin smelt possess a well-developed olfactory system, suggesting that they are well adapted to high turbidity during foraging. As a result, longfin smelt may lose their competitive advantage in foraging to other zooplanktivores when turbidity is low. Kimmerer et al. (2009) found that abundance or frequency of occurrence of longfin smelt sampled by Fall Midwater Trawl surveys and spring 20-millimeter surveys was associated with salinity and Secchi depth. Thomson et al. (2010) found that variations in long-term fall abundance of longfin smelt were most correlated with fall water clarity (and spring X2).

Turbidity levels have declined in the Bay-Delta estuary since the 1970s as a result of numerous factors (Kimmerer 2004) such as upstream sediment trapping by dams, , proliferation of invasive aquatic vegetation, and changes in hydraulic residence time, as outlined in the delta smelt species account, and reduced wind speeds (Fullerton pers.comm.).

2A.2.6.4 Food Resources

Larval and small juvenile longfin smelt feed on copepods and other small crustaceans, while juveniles and adults feed primarily on mysids (Moyle 2002; Feyrer et al. 2003). Slater (2008) concluded from diet studies that young longfin smelt rely heavily on *Eurytemora* in spring. Longfin smelt, along with other POD species, have experienced a significant decline in food resources in recent decades. Efficient filter feeding and high abundance of *Potamocorbula* have dramatically reduced phytoplankton and zooplankton abundance in Suisun Bay, the west Delta, and Suisun Marsh since its introduction in the mid-1980s (Kimmerer and Orsi 1996). The introduced freshwater Asian clam, *Corbicula fluminea*, has reduced the abundance of phytoplankton in the Delta, although its effect is mainly limited to island areas flooded by fresh water (Lucas et al. 2002; Lopez et al. 2006). In Suisun Bay, the nonnative copepods *Pseudodiaptomus* and *Acanthocyclops* now dominate the diet of small juvenile smelt at low salinities in summer (Hobbs et al. 2006).

Since the decline of the native mysid *Neomysis* following the clam invasion, subadult and adult longfin smelt have fed on a broader variety of organisms, but mysids remain their primary food item (Moyle 2002; Feyrer et al. 2003). CDFW data indicate that in fall 2006, longfin smelt fed predominantly on the introduced mysid *Acanthomysis*, but consumed other mysids, as well as the copepod *Pseudodiaptomus* and amphipod *Corophium*. Baxter et al. (2010) noted that the POD coincided with lower spring abundance of mysids. Statistical analyses by Mac Nally et al. (2010) found some evidence for a positive association between longfin smelt abundance and calanoid copepod biomass in the low-salinity zone during summer. The same authors also found stronger negative associations between longfin smelt abundance and summer biomass of calanoid copepods and mysids, i.e., indications of longfin smelt limiting the abundance of these key prey species.

The changes in the zooplankton species composition have affected the quality of food resources available to longfin smelt (Resources Agency 2007; Sommer 2007). A decrease in foraging efficiency

1 and/or the availability of suitable prey for various life stages of longfin smelt may result in reduced
2 growth, survival, and reproductive success, contributing to an observed lower population
3 abundance.

4 A number of other factors may contribute to reduced food resources, including loss of shallow-water
5 tidal and floodplain habitat, changes in hydraulic residence time, water diversions including
6 SWP/CVP south Delta exports, and changes in nutrient balance caused by anthropogenic sources
7 (Lucas et al. 2002; Lehman et al. 2008; Glibert et al. 2011; Jassby 1994; Jassby and Cloern 2000).

8 **2A.2.6.5 Exposure to Toxins**

9 Exposure of longfin smelt to toxic substances can result from point and nonpoint sources associated
10 with agricultural, urban, and industrial land uses. Longfin smelt can potentially be exposed to these
11 toxic materials, including pesticides, herbicides, endocrine disrupting compounds, and metals,
12 during their period of residence within the Bay-Delta. No studies directly link mortality of longfin
13 smelt with exposure to toxic chemicals in the Bay-Delta estuary, although longfin smelt spawn
14 during winter months when nonpoint runoff of pesticides tends to be the greatest (Resources
15 Agency 2007). The pesticide diazinon is known to reduce growth and increase spinal deformities in
16 Sacramento splittail (Teh et al. 2004), but effects of diazinon on longfin smelt have not been
17 investigated. Histopathological and viral evaluation of young longfin smelt collected in 2006
18 indicated no histological abnormalities associated with toxic exposure or disease (Foott et al. 2008).

19 No formal risk assessment has been performed on the potential lethal and sublethal effects of toxics
20 on longfin smelt population dynamics. However, there is growing evidence that toxics may have
21 indirect effects on longfin smelt. For example, invertebrate prey of longfin smelt are affected by
22 toxics (Luoma 2007; Werner 2007), reducing food availability for longfin smelt. There is also
23 evidence that toxics may cause sublethal impacts that make fish species more vulnerable to other
24 sources of mortality (Werner 2007; Teh et al. 2011). Most, if not all, pyrethroids are potent
25 neurotoxicants (Shafer and Meyer 2004) and have immunosuppressive effects (Madsen et al. 1996;
26 Clifford et al. 2005). In addition, these compounds and their breakdown products can act as
27 endocrine-disrupting compounds (Tyler et al. 2000; Sun et al. 2007).

28 Exposure to copper contamination can result in significant sublethal effects on Delta fish species,
29 with implications for their vulnerability to other stressors (Hetrick et al. 1979; Sandahl et al. 2006;
30 Little and Finger 1990; Oros and Werner 2005). Dissolved copper causes acute toxicity to the
31 calanoid copepod, *Eurytemora affinis*, in the north and south Delta (Teh et al. 2009). Additionally,
32 negative synergistic effects have been documented such that the presence of copper in combination
33 with ammonia is more toxic to aquatic organisms than either toxicant individually (Herbert and Van
34 Dyke 1964).

35 The short life span of longfin smelt (less than 3 years) and location of their food source in the
36 foodweb (zooplankton are primary food sources) may limit the ability of toxic chemicals to
37 bioaccumulate in their tissue (Moyle 2002). Their location in the water column may further reduce
38 the probability of some toxic impacts by those chemicals that are sequestered quickly by sediments
39 (i.e., pyrethroids). Additional research is needed to investigate the potential risk of exposure to toxic
40 chemicals at concentrations and exposure durations typical of Bay-Delta conditions on various life
41 stages of longfin smelt. A recent conceptual model by Brooks et al. (2012) suggested that adult
42 longfin smelt might be vulnerable to the effects of contaminants in winter and spring through
43 release of toxins from fat reserves during upstream migration to the Delta from San Francisco Bay

1 and the Pacific Ocean. The conceptual model also noted the potential for contaminant effects in
2 winter and spring during occupation of the freshwater Delta, including acute toxicity to larvae and
3 juveniles, direct or indirect food limitation (spring only), impaired behavior and disease
4 susceptibility, and temperature effects on toxic thresholds (spring only).

5 In addition to direct effects on fish, ammonia in the form of ammonium has been shown to reduce
6 primary production by inhibiting nitrate uptake and suppressing spring phytoplankton blooms in
7 Suisun and Grizzly Bays (Dugdale et al. 2007). The role of ammonium nitrogen uptake inhibition in
8 Sacramento River primary production is less certain than in the Bays. Parker et al. (2012) observed
9 primary production in the Sacramento River decreased in the Sacramento Regional Wastewater
10 Treatment Plant region as compared to the upper river region during the months of March and
11 April. However, a previous study found that chlorophyll declines above the wastewater treatment
12 plant between the Tower Bridge in Sacramento and Garcia Bend (Foe et al. 2010). The application of
13 general ecological principles would lead us to believe that decreased primary productivity,
14 wherever it occurs in longfin smelt habitat, is likely to lead to a decrease in copepods and other
15 zooplankton that longfin smelt rely upon for food. A link between primary productivity and
16 productivity in higher trophic levels has been documented in various pelagic food webs (Nixon
17 1988; Sobczak et al. 2005), although it has not been shown specifically in the San Francisco Bay-
18 Delta. Kimmerer (2008) showed a statistically significant relationship between juvenile delta smelt
19 survival and zooplankton biomass over the long term.

20 **2A.2.6.6 Predation and Competition**

21 The effect of nonnative predators, such as inland silversides, striped bass, , has been identified as a
22 potential stressor on longfin smelt populations (Sommer et al. 2007; Rosenfield 2010), but the
23 potential effect of predation on longfin smelt remains although poorly understood is most likely an
24 important factor (Moyle 2002). Larval longfin smelt are not strong swimmers, and are thus
25 particularly vulnerable to predation (Wang 1986). Predation has been implicated as an important
26 factor affecting production of juvenile longfin smelt, in part because of the correspondence between
27 freshwater flows, the volume of turbid habitat, and the young-of-year class size for longfin smelt
28 (Rosenfield 2010). Predation would seem to be one of the mechanisms that are correlated with the
29 amount of outflow and predictably, it is hard to quantify (Moyle 2002). Most studies have looked at
30 known Delta piscivores and have found little evidence of longfin smelt predation (Stevens 1966;
31 Thomas 1967; Nobriga and Feyrer 2007). Many animals including nonpiscivorous fish species can
32 prey on smelt eggs and larvae and this may be enhanced during low outflow scenarios, so predation
33 is thought to be one of the important mechanisms in longfin smelt and outflow correlations.

34 Zooplanktivores may compete for limited food resources with longfin smelt.

35 **2A.2.6.7 Invasive Aquatic Vegetation**

36 *Egeria* and water hyacinth are invasive aquatic plants that grow in dense aggregations and can
37 indirectly affect longfin smelt by reducing dissolved oxygen and turbidity in their immediate vicinity
38 (Grimaldo and Hymanson 1999; Brown and Michniuk 2007; Feyrer et al. 2007). Longfin smelt have
39 limited spatial overlap with most of the known infestations of *Egeria* and water hyacinth. The
40 spread of these plants (*Egeria* is the only one that has spread recently; Santos et al. 2011) is not
41 likely to have influenced the population dynamics of longfin smelt.

2A.2.7 Relevant Conservation Efforts

Pursuant to the CALFED objective of ecosystem restoration, the CALFED agencies developed the Ecosystem Restoration Plan and the Environmental Water Account for the purpose of restoring habitat and recovering at-risk fish populations in the Bay-Delta estuary (CALFED Bay-Delta Program 2000). The CALFED Multi-Species Conservation Strategy (CALFED Bay-Delta Program 2000) designates longfin smelt as an “R” species and states that the goal is to “achieve recovery objectives identified for longfin smelt in the recovery plan for the Sacramento/San Joaquin Delta native fishes” (U.S. Fish and Wildlife Service 1996). However, no conservation efforts in the recovery plan specifically target longfin smelt; all are referenced to delta smelt.

In January 2005, the Interagency Ecological Program established the POD work group to investigate the causes of the recently observed rapid decline in populations of pelagic organisms, including longfin smelt, in the upper San Francisco Bay estuary (Baxter et al. 2010). The Resources Agency prepared the *Pelagic Fish Action Plan* in March 2007 to address POD (Resources Agency 2007). The action plan identifies 17 actions that are being implemented or that are under active evaluation to help stabilize the Delta ecosystem and improve conditions for pelagic fish.

Longfin smelt is included in the *Sacramento-San Joaquin Delta Native Fishes Recovery Plan* (U.S. Fish and Wildlife Service 1996), which also includes the delta smelt, Sacramento splittail, green sturgeon, Sacramento perch, and three races of Chinook salmon.

In 2007, the Federal District Court, Eastern District of California, Fresno Division (Judge Wanger) issued a court order for interim actions to protect delta smelt pending completion of a new BiOp by USFWS on SWP/CVP operations. The new opinion detailed “reasonable and prudent” alternative actions to reduce the likelihood of jeopardy that include improvements to flow conditions restoring tidal marsh and associated subtidal habitat in the Delta and Suisun Marsh, and a comprehensive monitoring plan. It is likely that the actions put in place for Delta smelt are also benefiting longfin smelt. Additionally, the “smelt workgroup” are considering longfin smelt as well as Delta smelt in their proposed actions.

Additional conservation measures that may benefit longfin smelt include the San Francisco Bay Joint Venture, San Francisco Bay and Central Valley total maximum daily loads, Suisun Marsh Plan, and the Tidal Marsh Recovery Plan. Although these plans do not specifically target longfin smelt, they might provide ecosystem services to the species.

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29 **2A.2.8.3 Federal Register Notices Cited**

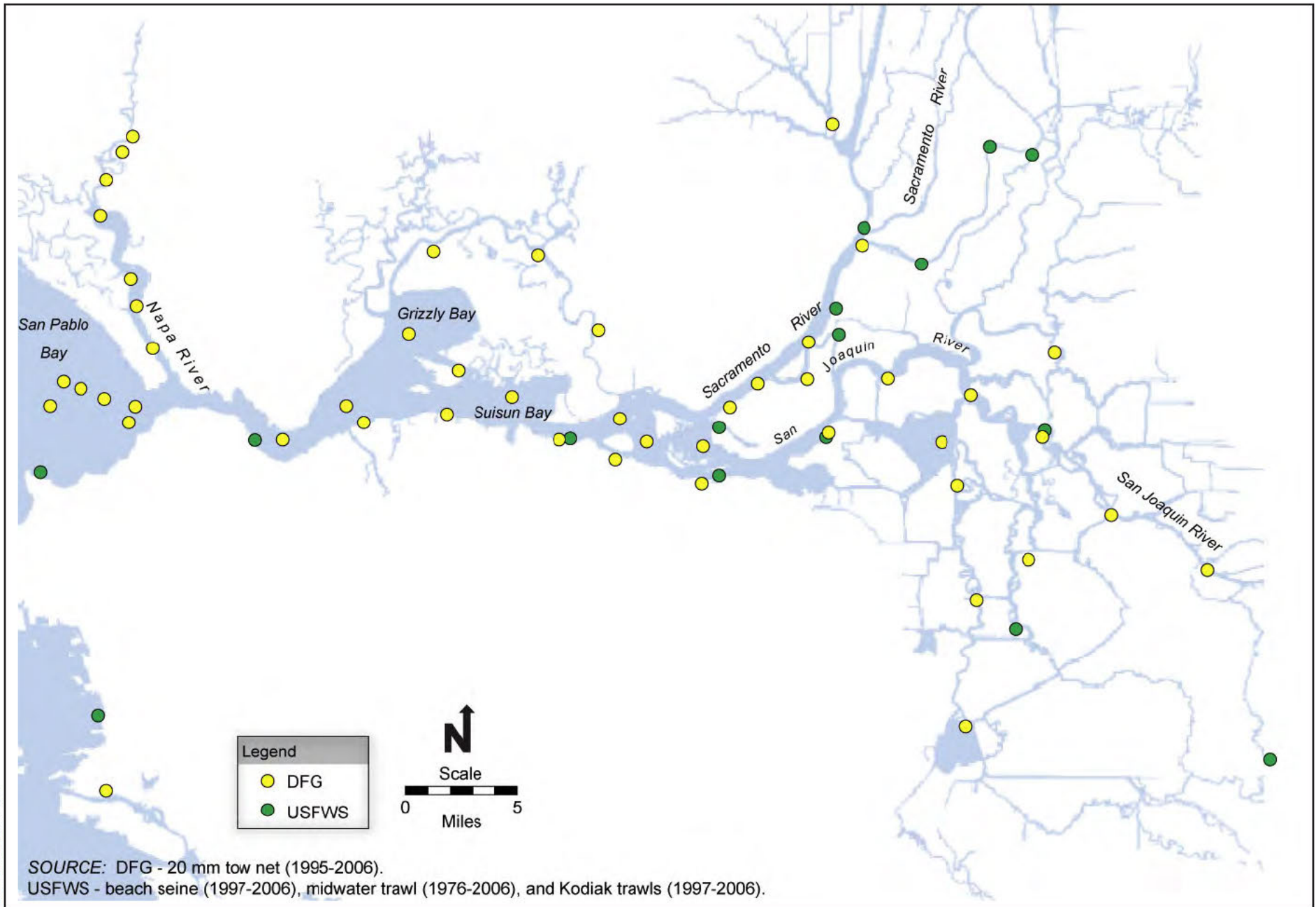
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Source: DFG 2007

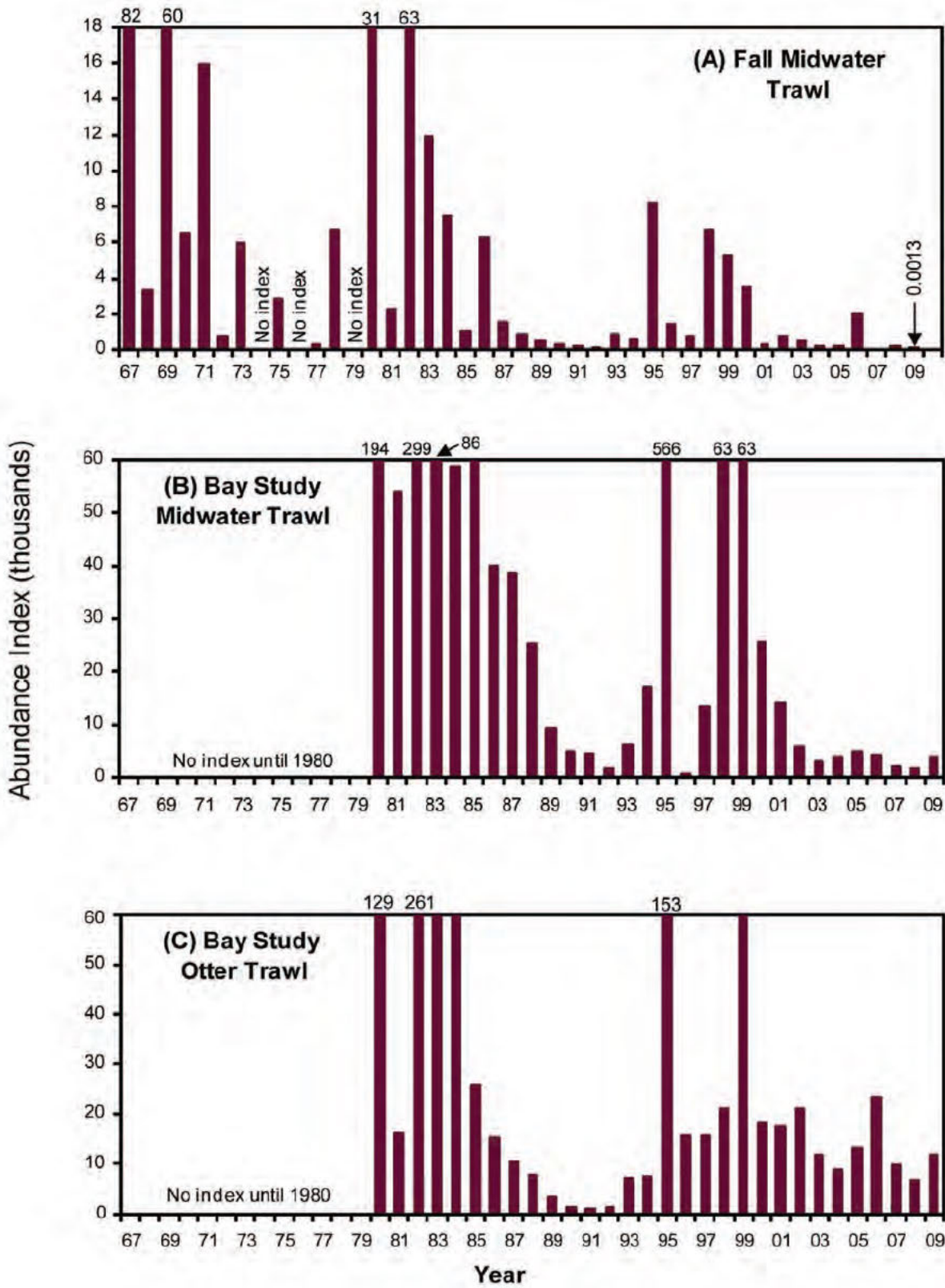
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**Figure 2A.2-1
Longfin Smelt Range**



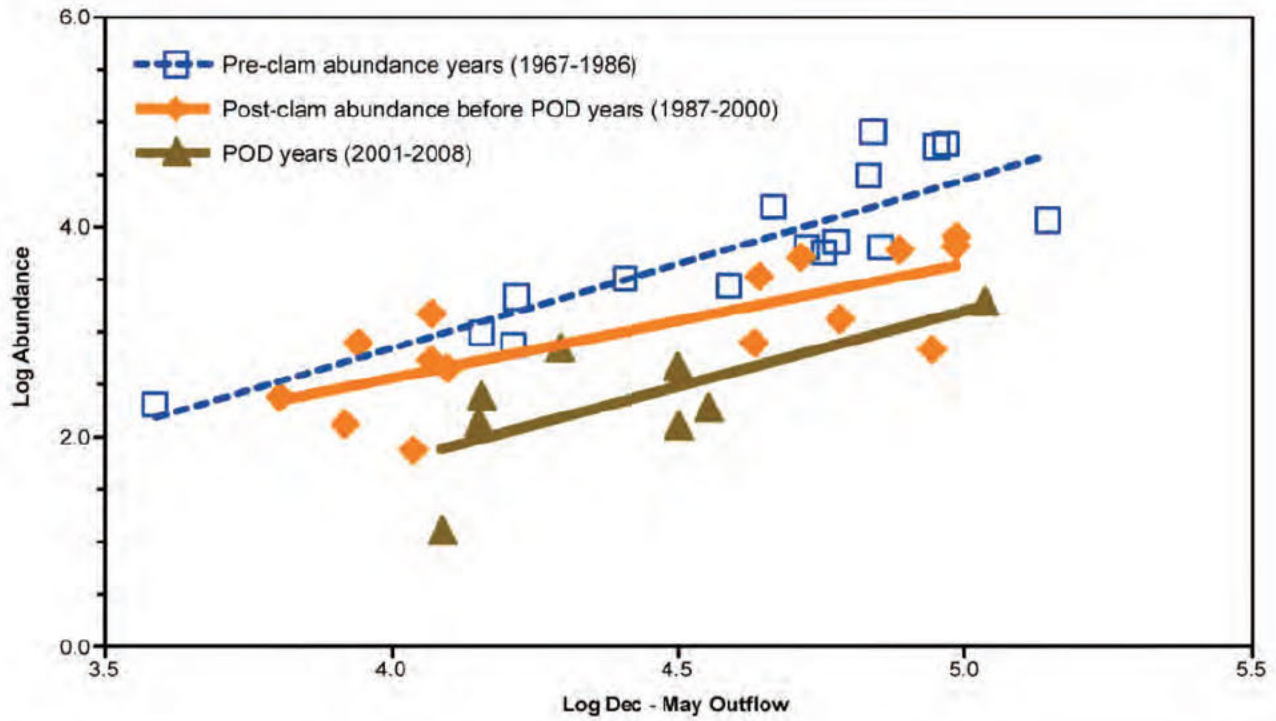
BDCP-HCP0343.12 (8-7-12) tm

Figure 2A.2-2
Historical Sampling Locations Where Longfin Smelt
Have Been Captured Since 1976



SOURCE: California Department of Fish and Game unpublished data, Interagency Ecological Program unpublished data.

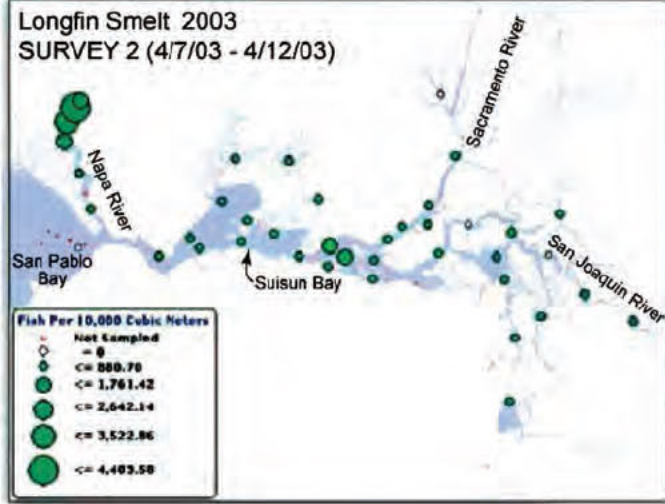
Figure 2A.2-3
Annual Abundance Indices of Longfin Smelt from 1967 to 2009



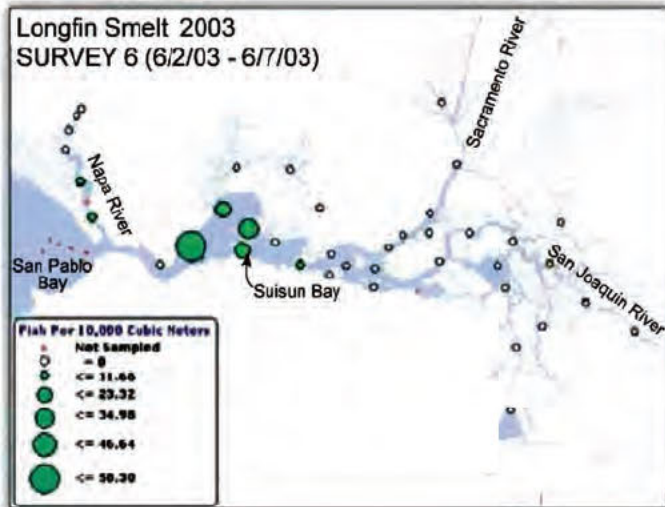
POD = pelagic organism decline

Figure 2A.2-4
Longfin Smelt Abundance (\log_{10}) from Fall Midwater Trawl Survey
as a Function of Mean Delta Outflow from December through May (\log_{10})

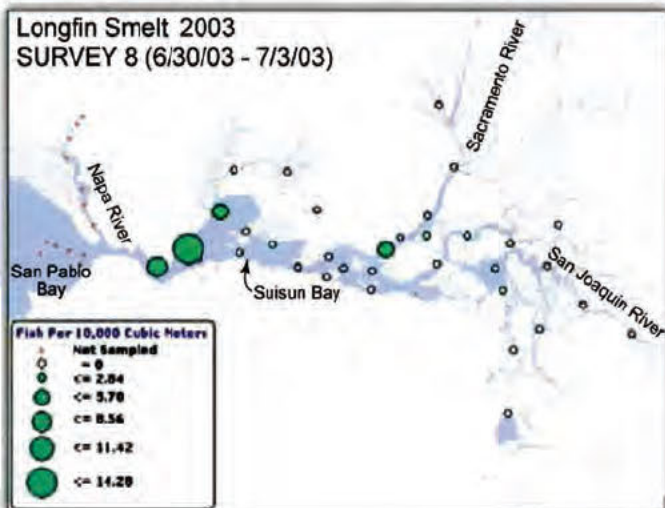
Early April



Early June



Early July



SOURCE: California Department of Fish and Game. 20 mm Longfin Smelt Survey. Available: <<http://www.delta.dfg.ca.gov/data/skt/1>>. This annual survey monitors post-larval and juvenile longfin smelt distribution and relative abundance every two weeks during spring and early summer throughout their historical spring range using a 1600 µm egg and larval net.

Figure 2A.2-5
Example of Distribution of Post-Larval and Juvenile Longfin Smelt in
Spring-Summer of a Representative Above-Normal Water Year

Sacramento River Winter-Run Chinook Salmon (*Oncorhynchus tshawytscha*)

2A.3.1 Legal Status

The Sacramento River winter-run Chinook salmon evolutionary significant unit (ESU) was originally listed as a threatened species in August 1989, under emergency provisions of the federal Endangered Species Act (ESA), and was formally listed as threatened in November 1990 (55 *Federal Register* [FR] 46515). The ESU consists of only one population confined to the upper Sacramento River in California's Central Valley. The ESU was reclassified as endangered under the ESA on January 4, 1994 (59 FR 440), because of increased variability of run sizes, expected weak returns as a result of two small year classes in 1991 and 1993, and a 99% decline between 1966 and 1991. The Sacramento River winter-run Chinook salmon ESU includes all naturally spawned winter-run Chinook salmon in the Sacramento River and its tributaries, as well as two artificial propagation programs: winter-run Chinook salmon produced from the Livingston Stone National Fish Hatchery and released as juveniles into the Sacramento River and winter-run Chinook salmon held in a captive broodstock program maintained at Livingston Stone National Fish Hatchery (70 FR 37160, June 28, 2005) (Figure 2A.3-1).

The National Marine Fisheries Service (NMFS) reaffirmed the listing of the Sacramento River winter-run Chinook salmon ESU as endangered on June 28, 2005 (70 FR 37160), and included the Livingston Stone National Fish Hatchery population in the listed population. The major concerns were that there is only one extant population, which is spawning outside of its historical range, in artificially maintained habitat that is vulnerable to drought. Another concern was the rising levels of hatchery fish spawning in natural areas.

On August 15, 2011, after a second 5-year review (76 FR 50447), NMFS determined that the ESU had continued to decline since 2005, with a negative point estimate for the 10-year trend. However, the current population size still falls within the low-risk criterion, and the 10-year average introgression rate of hatchery fish (about 8%) is below the low-risk threshold for hatchery influence (National Marine Fisheries Service 2011). Winter-run Chinook salmon was listed as endangered under the California Endangered Species Act (CESA) on September 22, 1989.

2A.3.2 Species Distribution and Status

2A.3.2.1 Range and Status

The distribution of winter-run Chinook salmon spawning and rearing was limited historically to the upper Sacramento River and tributaries, where cool spring-fed streams supported successful adult holding, spawning, egg incubation, and juvenile rearing (Slater 1963; Yoshiyama et al. 1998). The headwaters of the McCloud, Pit, and Little Sacramento Rivers and Hat and Battle Creeks, provided clean, loose gravel, cold, well-oxygenated water, and year-round flow in riffle habitats for spawning and incubation (Figure 2A.3-1). These areas also provided the cold, productive waters necessary for

1 egg and fry survival and juvenile rearing over summer. Construction of Shasta Dam in 1943 and
2 Keswick Dam in 1950 blocked access to all of these upstream waters except Battle Creek, which is
3 blocked by a weir at the Coleman National Fish Hatchery and other small hydroelectric facilities
4 (Moyle et al. 1989; National Marine Fisheries Service 1997). Approximately 299 miles of tributary
5 spawning habitat in the upper Sacramento River are inaccessible to winter-run Chinook salmon
6 (National Marine Fisheries Service 2012).

7 Primary spawning and rearing habitats for winter-run Chinook salmon are now confined to the cold
8 water areas between Keswick Dam and Red Bluff Diversion Dam. The lower reaches of the
9 Sacramento River, Sacramento–San Joaquin River Delta (Delta), and San Francisco Bay serve as
10 migration corridors for the upstream migration of adult and downstream migration of juvenile
11 winter-run Chinook salmon.

12 Estimates of the Sacramento River winter-run Chinook salmon population (including both male and
13 female salmon) reached nearly 100,000 fish in the 1960s before declining to under 200 fish in the
14 1990s (Good et al. 2005). Abundance of returning adult spawners generally increased between the
15 mid-1990s and 2006 (Figure 2A.3-1). However, recent population estimates of winter-run Chinook
16 salmon spawning upstream of the Red Bluff Diversion Dam have dropped off since the 2006 peak
17 (California Department of Fish and Game 2010). The escapement estimate for 2010 was
18 1,533 adults, while the 2011 estimate (824 fish) was the lowest total since the 880 fish escapement
19 estimate in 1997 (National Marine Fisheries Service 2012).

20 Two methods are used to estimate the juvenile production of Sacramento River winter-run Chinook
21 salmon: the juvenile production index method (using rotary screw traps) and the juvenile
22 production estimate method (using carcass surveys). Average juvenile population of Sacramento
23 River winter-run Chinook salmon inhabiting the upper Sacramento River at the Red Bluff Diversion
24 Dam is 4,230,378 juveniles per year, using the juvenile production index method between 1995 and
25 2007 (excluding 2000 and 2001 when rotary screw trapping was not conducted) (Poytress and
26 Carillo 2010). Using the juvenile production estimate method, average production is estimated to be
27 5,034,921 juveniles exiting the upper Sacramento River at the Red Bluff Diversion Dam between
28 1996 and 2007 (Poytress and Carillo 2010).

29 Although the abundance of the Sacramento River winter-run Chinook salmon population has, on
30 average, been growing since the 1990s (despite recent declines since 2007), there is only one
31 population and it depends heavily on coldwater releases from Shasta Dam (Good et al. 2005).
32 Lindley et al. (2007) consider the Sacramento River winter-run Chinook salmon population at a
33 moderate risk of extinction primarily because of the risks associated with only one existing
34 population. The viability of an ESU that is represented by a single population is vulnerable to
35 changes in the environment through a lack of spatial geographic and genetic diversity. A single
36 catastrophic event with effects persisting for 4 or more years could extirpate the entire Sacramento
37 River winter-run Chinook salmon ESU, which puts the population at a high risk of extinction over
38 the long term (Lindley et al. 2007). Such potential catastrophes include volcanic eruption of Mount
39 Lassen; prolonged drought, which depletes the coldwater pool in Lake Shasta or some related failure
40 to manage coldwater storage; a spill of toxic materials with effects that persist for 4 years; regional
41 declines in upwelling and productivity of near-shore coastal marine waters resulting in reduced
42 food supplies for juvenile and sub-adult salmon, reduced growth, and/or increased mortality; or a
43 disease outbreak. Another vulnerability to an ESU that is represented by a single population is the
44 limitation in life history and genetic diversity that would otherwise increase the ability of
45 individuals in the population to withstand environmental variation.

1 Although NMFS proposed that this ESU be downgraded from endangered to threatened status,
2 NMFS decided in its Final Listing Determination (June 28, 2005; 70 FR 37160) to continue to list the
3 Sacramento River winter-run Chinook salmon ESU as endangered because the population remains
4 below the draft recovery goals established for the run (National Marine Fisheries Service 1997) and
5 the naturally spawned component of the ESU is dependent on one extant population in the
6 Sacramento River. NMFS reconfirmed this listing status in 2011, based on a 10-year negative trend
7 in abundance and the continued influence of hatchery fish on the single spawning population in the
8 ESU (National Marine Fisheries Service 2011).

9 **2A.3.2.2 Distribution and Status in the Plan Area**

10 The entire population of the Sacramento River winter-run Chinook salmon must pass through the
11 Plan Area as migrating adults and emigrating juveniles. Because winter-run Chinook salmon use
12 only the Sacramento River system for spawning, adults are likely to migrate upstream primarily
13 along the western edge of the Delta through the Sacramento River corridor. Because juvenile winter-
14 run salmon have been collected at various locations in the Delta (including the State Water Project
15 [SWP] and the Central Valley Project [CVP] south Delta export facilities), juveniles likely use a wider
16 range of the Delta for migration and rearing than adults. Studies using acoustically tagged juvenile
17 and adult Chinook salmon are ongoing to further investigate the migration routes, migration rates,
18 reach-specific mortality rates, and the effects of hydrologic conditions (including the effects of
19 SWP/CVP export operations) on salmon migration through the Delta (Lindley et al. 2008;
20 MacFarlane et al. 2008a; Michel et al. 2008; Perry et al. 2008). Juvenile winter-run Chinook salmon
21 likely inhabit Suisun Marsh for rearing and may inhabit the Yolo Bypass when flooded, although use
22 of these two areas is not well understood.

23 Results of fishery monitoring using a combination of adult counts at the Red Bluff Diversion Dam
24 fish ladder and carcass surveys have been used to estimate annual adult escapement of winter-run
25 Chinook salmon on the mainstem Sacramento River. The estimated annual adult escapement from
26 1970 through 2009 is shown in Figure 2A.3-2. During the late 1960s and throughout the 1970s,
27 winter-run Chinook salmon abundance declined significantly from a peak of approximately
28 120,000 adults to several thousand adults. Population abundance remained very low through the
29 mid-1990s, with adult abundance in some years less than 500 fish. Beginning in the mid-1990s and
30 continuing through 2006, adult escapement has shown a trend of increasing abundance,
31 approaching 20,000 fish in 2005 and 2006.

32 The following factors have contributed to this increasing trend in adult abundance.

- 33 ● Improved water temperatures and temperature management in the Shasta Reservoir and the
34 mainstem river downstream of Keswick Dam.
- 35 ● Improvements in the operations of the Red Bluff Diversion Dam (keeping holding gates open for
36 a longer period).
- 37 ● Favorable hydrological and ocean rearing conditions.
- 38 ● Habitat enhancements, reductions in loading of toxic chemicals.
- 39 ● Improved fish screens on major water diversions.
- 40 ● Changes in ocean commercial and recreational angling to reduce harvest mortality.

1 Based on recent escapement data, NMFS concluded that the Central Valley winter-run Chinook
2 salmon ESU has continued to decline from a recent peak in 2006 of over 17,000 fish to less than
3 2,000 fish in 2010 (National Marine Fisheries Service 2011). Overall, the recent 10-year trend in
4 abundance is negative. Adult winter-run Chinook salmon escapement to the Sacramento River
5 declined substantially in 2007, with an estimated 2,542 adults returning to spawn (Figure 2A.3-2).
6 As discussed below, the substantial decline in adult winter-run Chinook salmon escapement was the
7 likely result of reduced productivity of near-shore coastal waters and reduced prey availability
8 resulting in poor juvenile salmon growth and high mortality during the juvenile ocean rearing phase
9 (MacFarlane et al. 2008b). A similar substantial decline in abundance of returning fall-run Chinook
10 salmon (and other salmon populations in California) was observed in 2007. Adult escapement
11 remained low during 2008 and 2009. In response to the low numbers of adult Chinook salmon
12 returning to the Central Valley, commercial and recreational fishing for salmon has been curtailed
13 since 2007, but was resumed in 2010 and full seasons were restored in 2011 and 2012.

14 **2A.3.3 Habitat Requirements and Special** 15 **Considerations**

16 Critical habitat for the winter-run Chinook ESU was designated under the ESA on June 16, 1993
17 (58 FR 33212). Designated critical habitat includes the Sacramento River from Keswick Dam (river
18 mile 302) to Chipps Island (river mile 0) at the westward margin of the Delta, all waters from Chipps
19 Island westward to Carquinez Bridge, including Honker, Grizzly, and Suisun bays, and Carquinez
20 Strait, all waters of San Pablo Bay westward of the Carquinez Bridge, and all waters of San Francisco
21 Bay (north of the San Francisco/Oakland Bay Bridge) from San Pablo Bay to the Golden Gate Bridge
22 (59 FR 440, January 4, 1994) (Figure 2A.3-3). In the Sacramento River, critical habitat includes the
23 river water column, river bottom, and adjacent riparian zone used by fry and juveniles for rearing.
24 In the areas westward of Chipps Island, critical habitat includes the estuarine water column and
25 essential foraging habitat and food resources used by Sacramento River winter-run Chinook salmon
26 as part of their juvenile emigration or adult spawning migration.

27 Habitat of Sacramento River winter-run Chinook salmon is also protected under the Magnuson-
28 Stevens Fishery Conservation and Management Act as essential fish habitat (EFH). Those waters and
29 substrate necessary to support Sacramento River winter-run Chinook salmon spawning, breeding,
30 feeding, or growth are included as EFH (Figure 2A.3-4). Critical habitat and EFH are managed
31 differently from a regulatory standpoint, but are biologically equivalent with regard to conservation.

32 The designated critical habitat includes primary constituent elements (PCEs) considered essential
33 for the conservation of Sacramento River winter-run Chinook salmon. The identified PCEs are
34 spawning habitat, freshwater rearing habitat, freshwater migration corridors, estuarine habitat, and
35 nearshore and offshore marine habitats.

36 **2A.3.3.1 Spawning Habitat**

37 Spawning habitat for Sacramento River winter-run Chinook salmon is restricted to the Sacramento
38 River primarily between Red Bluff Diversion Dam and Keswick Dam. Spawning sites include those
39 stream reaches with water movement, velocity, depth, temperature, and substrate composition that
40 support spawning, egg incubation, and larval development. Water velocity and substrate conditions
41 are more critical to the viability of spawning habitat than depth. Incubating eggs and embryos

1 buried in gravel require sufficient water flow through the gravel to supply oxygen and remove
2 metabolic wastes (Resources Agency et al. 1998). Spawning occurs in gravel substrate in relatively
3 fast-moving, moderately shallow riffles or along banks with relatively high water velocities. The
4 gravel must be clean and loose, yet stable for the duration of egg incubation and the larval
5 development.

6 Substrate composition has other key implications to spawning success. The embryos and alevins
7 (newly hatched fish with the yolk sac still attached) require adequate water movement through the
8 substrate; however, this movement can be inhibited by the accumulation of fines and sand.
9 Generally, the redd should contain less than 5% fines (Resources Agency et al. 1998).

10 Water velocity in Chinook salmon spawning areas typically ranges from 1.0 to 3.5 feet per second
11 and optimum velocity is 1.5 feet per second (Resources Agency et al. 1998). Spawning occurs at
12 depths between 1 to 5 feet with a maximum observed depth of 20 feet. A depth of less than 6 inches
13 can be restrictive to Chinook salmon movement.

14 **2A.3.3.2 Freshwater Rearing Habitat**

15 Freshwater salmon rearing habitats contain sufficient water quantity and floodplain connectivity to
16 form and maintain physical habitat conditions that support juvenile growth and mobility; suitable
17 water quality; availability of suitable forage species that support juvenile salmon growth and
18 development; and cover such as shade, submerged and overhanging large wood, log jams, beaver
19 dams, aquatic vegetation, large rocks and boulders, side channels, and undercut banks. Both
20 spawning areas and migratory corridors also function as rearing habitat for juveniles, which feed
21 and grow before and during their outmigration. Nonnatal, intermittent tributaries also may be used
22 for juvenile rearing. Rearing habitat value is strongly affected by habitat diversity and complexity,
23 food supply, and fish and avian predators. Some of these more complex and productive habitats with
24 floodplains are still found in the system (e.g., the lower Cosumnes River, Sacramento River reaches
25 with setback levees [i.e., primarily located upstream of the City of Colusa]). The channeled, leveed,
26 and riprapped river reaches and sloughs are common along the Sacramento River and throughout
27 the Delta; however, they typically have low habitat complexity, have low abundance of food
28 organisms, and offer little protection from predation by fish and birds. Freshwater rearing habitat
29 has a high conservation value as the juvenile life stage of salmonids is dependent on the function of
30 this habitat for successful survival and recruitment into the adult population.

31 **2A.3.3.3 Freshwater Migration Corridors**

32 Freshwater migration corridors for winter-run Chinook salmon, including river channels,
33 floodplains, channels through the Delta, and the Bay-Delta estuary support mobility, survival, and
34 food supplies for juveniles and adults. Migration corridors should be free from obstructions
35 (passage barriers and impediments to migration), provide favorable water quantity (instream
36 flows) and quality conditions (seasonal water temperatures), and contain natural cover such as
37 submerged and overhanging large wood, native aquatic vegetation, large woody debris, rocks and
38 boulders, side channels, and undercut banks. Migratory corridors for winter-run Chinook salmon
39 are located downstream of the spawning areas and include the lower Sacramento River, Yolo
40 Bypass, the Delta, and the San Francisco Bay complex extending to coastal marine waters. These
41 corridors allow the upstream passage of adults and the downstream emigration of juvenile salmon.
42 Migratory corridor conditions are strongly affected by the presence of passage barriers, which can
43 include dams, unscreened or poorly screened diversions, and degraded water quality. For

1 freshwater migration corridors to function properly, they must provide adequate passage, provide
2 suitable migration cues, limit false attraction, provide low vulnerability to predation, and not
3 contain impediments and delays in both upstream and downstream migration.

4 Results of mark-recapture studies conducted using juvenile Chinook salmon (typically hatchery-
5 reared late fall-run Chinook salmon that are considered to be representative of juvenile winter-run
6 salmon) released into the Sacramento River have shown high mortality during passage downstream
7 through the rivers and Delta (Brandes and McLain 2001; Newman and Rice 2002; Hanson 2008).
8 Mortality is typically greater in years when spring flows are reduced and water temperatures are
9 increased. Results of survival studies have shown that closing the Delta Cross Channel gates to
10 reduce the movement of juvenile salmon into the Central Delta, contributes to improved survival of
11 emigrating juvenile Chinook salmon (Brandes and McLain 2001; Manly 2004; Low and White
12 undated). Observations at the SWP/CVP fish salvage facilities have shown that very few of the
13 marked salmon (typically less than 1% [Hanson 2008]) are entrained and salvaged at the export
14 facilities. Results of estimating incidental take of juvenile winter-run Chinook salmon at the
15 SWP/CVP fish salvage facilities based on comparison of the juvenile production estimates for
16 winter-run emigrating from the upper Sacramento River rearing areas (e.g., estimated based on
17 results of spawning carcass surveys and environmental conditions and/or fishery monitoring at Red
18 Bluff Diversion Dam) generally show similar small direct losses of juvenile winter-run Chinook
19 salmon at the fish salvage facilities, except in 2011 and 2012, when losses were greater than 1%
20 (Delta Operations for Salmonids and Sturgeon Technical Working Group 2012). Although the factors
21 contributing to the high juvenile mortality have not been quantified, results of acoustic tagging
22 experiments and anecdotal observations suggest that exposure to adverse water quality leading to
23 mortality (e.g., elevated water temperatures, potentially toxic chemicals) and vulnerability to
24 predation mortality are two of the factors contributing to the high juvenile mortality observed in the
25 Sacramento River and Delta.

26 **2A.3.3.4 Estuarine Habitat**

27 Estuarine migration and juvenile rearing habitats should be free of obstructions (i.e., dams and other
28 barriers) and provide suitable water quality, water quantity (river and tidal flows), and salinity
29 conditions to support juvenile and adult physiological transitions between fresh and salt water.
30 Natural cover, such as submerged and overhanging large wood, native aquatic vegetation, and side
31 channels, provide juvenile foraging habitat and cover from predators. Tidal wetlands and seasonally
32 inundated floodplains have also been identified as high-value foraging and rearing habitats for
33 juvenile salmon migrating downstream through the estuary. Estuarine areas contain a high
34 conservation value because they function to support juvenile Chinook salmon growth, smolting, and
35 avoidance of predators, as well as provide a transition to the ocean environment.

36 **2A.3.3.5 Marine Habitats**

37 Although ocean habitats are not part of the critical habitat listings for Sacramento River winter-run
38 Chinook salmon, biologically productive coastal waters are an important habitat component for the
39 species. Juvenile Chinook salmon inhabit near-shore coastal marine waters for a period of typically
40 2 to 4 years before adults return to Central Valley rivers to spawn. During their marine residence,
41 Chinook salmon forage on krill, squid, and other marine invertebrates and a variety of fish such as
42 northern anchovy, sardines, and Pacific herring. These features are essential for conservation
43 because, without them, juveniles cannot forage and grow to adulthood.

1 The variation in ocean productivity off the West Coast can be high both within and among years.
2 Changes in ocean currents and upwelling have been identified as significant factors affecting
3 nutrient availability, phytoplankton and zooplankton production, and the availability of other forage
4 species in near-shore surface waters. Ocean conditions during a salmon's ocean residency period
5 can be important, as indicated by the effect of the 1983 El Niño on the size and fecundity of Central
6 Valley fall-run Chinook salmon (Wells et al. 2006). Although the effects of ocean conditions on
7 Chinook salmon growth and survival have not been investigated extensively, recent observations
8 since 2007 have shown a significant decline in the abundance of adult Chinook and coho salmon
9 returning to California rivers and streams (Pacific Fishery Management Council 2008). The decline
10 has been hypothesized to be the result of decreased ocean productivity and associated high
11 mortality rates during the period when these fish were rearing in near-shore coastal waters
12 (MacFarlane et al. 2008b; Pacific Fishery Management Council 2008). The importance of changes in
13 ocean conditions on growth, survival, and population abundance of Sacramento River Chinook
14 salmon is currently undergoing further investigation.

15 **2A.3.4 Life History**

16 Chinook salmon exhibit two generalized freshwater life history types (Healey 1991). Stream-type
17 adults enter fresh water months before spawning and juveniles reside in fresh water for a year or
18 more following emergence, whereas ocean-type adults spawn soon after entering fresh water and
19 juveniles migrate to the ocean as fry or parr in their first year. Winter-run Chinook salmon are
20 somewhat anomalous in that they have characteristics of both stream- and ocean-type races (Healey
21 1991). Adults enter fresh water in winter or early spring, and delay spawning until spring or early
22 summer (stream-type). However, juvenile winter-run Chinook salmon migrate to sea after only 4 to
23 7 months of river life (ocean-type). Adequate instream flows and cool water temperatures are more
24 critical for the survival of Chinook salmon exhibiting a stream-type life history due to over-
25 summering by adults and/or juveniles.

26 Sacramento River winter-run Chinook salmon adults enter the Sacramento River basin between
27 December and July; the peak occurring in March (Table 2A.3-1) (Yoshiyama et al. 1998; Moyle
28 2002). Spawning occurs from mid-April to mid-August, peaking in May and June, in the Sacramento
29 River reach between Keswick Dam and Red Bluff Diversion Dam (Vogel and Marine 1991). The
30 majority of Sacramento River winter-run Chinook salmon spawners are 3 years old. Adult winter-
31 run Chinook salmon tend to enter fresh water as sexually immature fish, migrate far upriver, and
32 delay spawning for weeks or months. Prespawning activity requires an area of 200 to 650 square
33 feet. The female digs a nest, called a redd, with an average size of 165 square feet, in which she
34 buries her eggs after they are fertilized by the male (Resources Agency et al. 1998).

1 hydrologic conditions (water year type). Winter-run Chinook salmon juveniles remain in the Delta
2 until they reach a fork length of approximately 118 millimeters and are between 5 and 10 months of
3 age. It has been hypothesized that changes in habitat conditions in the Delta over the past century
4 have resulted in a reduction in extended juvenile salmon rearing when compared to periods when
5 habitat for juvenile salmon rearing was more suitable. The reduction of floodplain habitat may have
6 significant negative impacts on winter-run Chinook salmon. The shallow water habitat occurring in
7 floodplains provide for higher abundances of food and warmer temperatures, which promotes rapid
8 growth. Presumably resulting in larger out-migrants which have higher survival rates in the ocean
9 (Sommer et al. 2001). Emigration to the ocean begins as early as November and continues through
10 May (Fisher 1994; Myers et al. 1998). The importance of the Delta in the life history of Sacramento
11 River winter-run Chinook salmon is not well understood.

12 Data from the Pacific States Marine Fisheries Commission Regional Mark Information System
13 database indicate that Sacramento River winter-run Chinook salmon adults are not as broadly
14 distributed along the Pacific Coast as other Central Valley Chinook salmon runs and concentrate in
15 the region between San Francisco and Monterey. This localized distribution may indicate a unique
16 life history strategy related to the fact that Sacramento River winter-run Chinook salmon also
17 mature at a relatively young age (Myers et al. 1998). Sacramento River winter-run Chinook salmon
18 remain in the ocean environment for 2 to 4 years.

19 **2A.3.5 Threats and Stressors**

20 NMFS issued a final listing determination on June 28, 2005, concluding that the ESU was still “in
21 danger of extinction” due to risks associated with its reduced diversity and spatial structure. The
22 major concerns were that there is only one extant population, and it is spawning outside of its
23 historical range, in artificially maintained habitat that is vulnerable to drought, climate change, and
24 other catastrophes. There was also a concern over the increasing number of Livingston Stone
25 National Fish Hatchery fish spawning in natural areas, although the duration and extent of this
26 possible introgression was still consistent with a low extinction risk as of 2004 (National Marine
27 Fisheries Service 2011). Since 2000, the proportion of hatchery-origin fish spawning in the
28 Sacramento River has generally ranged between 5–10% of the total population, except for in 2005
29 when it reached approximately 20% of the population, which is consistent with the goals of the
30 hatchery program (National Marine Fisheries Service 2011).

31 The following conditions have been identified as important threats and stressors to winter-run
32 Chinook salmon.

33 **2A.3.5.1 Reduced Staging and Spawning Habitat**

34 Access to much of the historical upstream spawning habitat for winter-run Chinook salmon
35 (Figure 2A.3-1) has been eliminated or degraded by artificial structures (e.g., dams and weirs)
36 associated with water storage and conveyance, flood control, and diversions and exports for
37 municipal, industrial, agricultural, and hydropower purposes (Yoshiyama et al. 1998). The
38 construction and operation of Shasta Dam reduced the winter-run Chinook salmon ESU from four
39 independent populations to just one. The remaining available habitat for natural spawners is
40 currently maintained with cool water releases from Shasta and Keswick dams, thereby significantly

1 limiting spatial distribution of this ESU in the reach of the mainstem Sacramento River immediately
2 downstream of the dam.

3 Issues resulting from dam operation for water storage arise when flows are suddenly dropped back
4 to baselines after water has been released to make room in Shasta Reservoir for floodwater storage.
5 If 10,000 cubic feet per second (cfs) are being delivered during a spawning period, which then
6 dropped to 3,500 cfs, there would be a 29.5% redd dewatering (U.S. Fish and Wildlife Service 2006).
7 Upstream diversions and dams have decreased downstream flows and altered seasonal hydrologic
8 patterns, which have been identified as factors resulting in delayed upstream migration by adults
9 and increased mortality of out-migrating juveniles (Yoshiyama et al. 1998; California Department of
10 Water Resources 2005). Dams and reservoir impoundments and associated reductions in peak flows
11 have blocked gravel recruitment and reduced the flushing of sediments from existing gravel beds,
12 reducing and degrading natal spawning grounds. Furthermore, reduced flows can lower attraction
13 cues for adult spawners, causing straying and delays in spawning (California Department of Water
14 Resources 2005). Adult salmon migration delays can reduce fecundity and increase susceptibility to
15 disease and harvest (McCullough 1999).

16 The Red Bluff Diversion Dam, located on the Sacramento River, has been identified as a barrier and
17 impediment to adult winter-run Chinook salmon upstream migration. Although the Red Bluff
18 Diversion Dam is equipped with fish ladders, migration delays occur when the dam gates are closed.
19 Mortality, as a result of increased predation by Sacramento pikeminnow on juvenile salmon passing
20 downstream through the fish ladder, has also been identified as a factor affecting abundance of
21 salmon produced on the Sacramento River (Hallock 1991). The construction and operation of the
22 Red Bluff Diversion Dam has been identified as one of the primary factors contributing to the decline
23 in winter-run Chinook salmon abundance that led to listing of the species under the ESA. However,
24 the dam gates were placed in a permanent open position in September 2011, and a new pump
25 facility with a state-of-the-art fish screen was subsequently constructed. The project is expected to
26 benefit both upstream and downstream migration and contribute to a reduction in juvenile
27 predation mortality.

28 The Battle Creek Salmon and Steelhead Restoration Project is currently modifying facilities at Battle
29 Creek Hydroelectric Project diversion dam sites located on the North and South Forks of Battle
30 Creek and Baldwin Creek. Modifications include the removal of five dams on Battle Creek,
31 installation of fish screens and ladders on three dams, and termination of water diversions from the
32 North Fork to the South Fork. When the program is completed, about 48 miles of additional habitat
33 will be accessible to winter-run Chinook salmon. While a reintroduction plan is currently under
34 development, a few adult spawners have already been observed returning to Battle Creek (National
35 Marine Fisheries Service 2011).

36 **2A.3.5.2 Reduced Rearing and Out-Migration Habitat**

37 Juvenile winter-run Chinook salmon prefer natural stream banks, floodplains, marshes, and shallow
38 water habitats for rearing during out-migration. Channel margins throughout the Delta have been
39 leveed, channelized, and fortified with riprap for flood protection and island reclamation, reducing
40 and degrading the value of natural habitat available for juvenile Chinook salmon rearing (Brandes
41 and McLain 2001). Artificial barriers further reduce and degrade rearing and migration habitat and
42 delay juvenile out-migration. Juvenile out-migration delays can reduce fitness and increase
43 susceptibility to diversion screen impingement, entrainment, disease, and predation. Modification of
44 natural flow regimes from upstream reservoir operations has resulted in dampening and altering

1 the seasonal timing of the hydrograph, reducing the extent and duration of seasonal floodplain
2 inundation and other flow-dependent habitat used by migrating juvenile Chinook salmon (70 FR
3 52488; Sommer et al. 2001; California Department of Water Resources 2005).

4 Recovery of floodplain habitat in the Central Valley has been found to contribute to increased
5 production in fall-run Chinook salmon (Sommer et al. 2001), but little is known about the potential
6 benefits of recovered floodplains during the migration period for winter-run fish, although Sommer
7 et al. (2001) noted that the reduction of floodplain habitat might have significant negative impacts
8 on winter-run Chinook salmon. Reductions in flow rates have resulted in increased seasonal water
9 temperatures. The potential adverse effects of dam operations and reductions in seasonal river
10 flows, such as delays in juvenile emigration and exposure to a higher proportion of agricultural
11 return flows, have all been identified as factors that could affect the survival and success of winter-
12 run Chinook salmon inhabiting the Sacramento River in the future.

13 Tidal areas form important rearing habitat for foraging juvenile salmonids. Studies have shown that
14 foraging salmonids may spend 2 to 3 months in the Delta (e.g., fall-run Chinook salmon [Kjelson et
15 al. 1982], winter-run Chinook salmon [Del Rosario et al. in review]). Loss of tidal habitat because of
16 land reclamation facilitated by levee construction is considered to be a major stressor on juvenile
17 salmonids in the Delta Regional Ecosystem Restoration Implementation Plan (DRERIP) conceptual
18 model (Williams 2009).

19 Channel margins have been considerably reduced because of the construction of levees and the
20 armoring of their banks with riprap (Williams 2009). These shallow-water habitat areas provide
21 refuge from unfavorable hydraulic conditions and predation, as well as foraging habitat for out-
22 migrating juvenile salmonids. Recent research has focused on the use of channel margin habitat by
23 Chinook salmon fry (McLain and Castillo 2009; H.T. Harvey & Associates with PRBO Conservation
24 Science 2010). Benefits for larger Chinook salmon migrant juveniles and steelhead may be
25 somewhat less than for foraging Chinook salmon fry, although the habitat may serve an important
26 function as holding areas during downstream migration (Bureau et al. 2007), thereby improving
27 connectivity along the migration route.

28 **2A.3.5.3 Predation by Nonnative Species**

29 Predation on juvenile salmon by nonnative fish has been identified as an important threat to winter-
30 run Chinook salmon in areas with high densities of nonnative fish (e.g., smallmouth and largemouth
31 bass, striped bass, and catfish) that prey on out-migrating juveniles (Lindley and Mohr 2003). On the
32 main stem Sacramento River, high rates of predation are known to occur at the Anderson-
33 Cottonwood and Glenn Colusa Irrigation District diversion facilities, areas where rock revetment has
34 replaced natural river bank vegetation, and at South Delta water diversion structures (e.g., Clifton
35 Court Forebay) (California Department of Fish and Game 1998).

36 Water temperatures are generally lower during out-migration of winter-run compared to other
37 salmonids, and may ameliorate predation pressures that can increase with increasing water
38 temperature. In addition, nonnative aquatic vegetation, such as Brazilian waterweed (*Egeria densa*)
39 and water hyacinth (*Eichhornia crassipes*), provide suitable habitat for nonnative predators
40 (Nobriga et al. 2005; Brown and Michniuk 2007). Predation risk may also vary with increased
41 temperatures. Metabolic rates of nonnative, predatory fish increase with increasing water
42 temperatures based on bioenergetic studies (Loboschewsky et al. 2009; Miranda et al. 2010). The low
43 spatial complexity and reduced habitat diversity (e.g., lack of cover) of channelized waterways in the

1 Sacramento River and Delta reduces refuge space of salmon from predators (Raleigh et al. 1984;
2 Missildine et al. 2001; 70 FR 52488).

3 **2A.3.5.4 Harvest**

4 Commercial and recreational harvest of winter-run Chinook salmon in the ocean and inland
5 fisheries has been a subject of management actions by the California Fish and Game Commission and
6 the Pacific Fishery Management Council. The primary concerns focus on the effects of harvest on
7 wild Chinook salmon produced in the Central Valley, as well as the incidental harvest of winter-run
8 Chinook salmon as part of the fall- and late fall-run salmon fisheries. Naturally reproducing winter-
9 run Chinook salmon are less able to withstand high harvest rates when compared to hatchery-based
10 stocks. This intolerance is attributed to differences in survival rates for incubating eggs and rearing
11 and emigrating juvenile salmon produced in streams and rivers (relatively low survival rates)
12 compared to Central Valley salmon hatcheries (relatively high survival rates) (Knudsen et al. 1999).

13 Commercial fishing for salmon in west coast ocean waters is managed by the Fishery Management
14 Council and is constrained by time and area closures to meet the Sacramento River winter-run ESA
15 consultation standard and restrictions that require minimum size limits and the use of circle hooks
16 by anglers. Ocean harvest restrictions since 1995 have led to reduced ocean harvest of winter-run
17 Chinook salmon (i.e., Central Valley Chinook salmon ocean harvest index, ranged from 0.55 to nearly
18 0.80 from 1970 to 1995, and was reduced to 0.27 in 2001). Major restrictions in the commercial
19 fishing industry in California and Oregon were enforced to protect Klamath River coho salmon
20 stocks. Because the fishery is mixed, these restrictions have likely reduced harvest of winter-run
21 Chinook salmon as well. The California Department of Fish and Wildlife (CDFW), NMFS, and Pacific
22 Fishery Management Council continually monitor and assess the effects of the harvest of winter-run
23 Chinook salmon, such that regulations can be refined and modified as new information becomes
24 available. However, previous harvest practices are the likely cause of the predominance of 3-year-
25 old spawners, with few (if any) 4- and 5-year-old fish surviving the additional years in the ocean to
26 return as spawners (National Marine Fisheries Service 2012).

27 Since 2005, NMFS has issued a new biological opinion (National Marine Fisheries Service 2010)
28 addressing the ocean harvest impacts on this ESU from commercial and sport fisheries. The
29 biological opinion concluded the fisheries jeopardized the species, and therefore, imposed further
30 restrictions on the minimum retention size and fishing effort that are expected to further reduce
31 ocean harvest impacts. In summary, the available information indicates that the level of ocean
32 fishery impacts on this ESU have not changed appreciably since the 2005 status review (Good et al.
33 2005), although they are expected to be much reduced in 2008 and 2009 because of ocean fishery
34 closures (National Marine Fisheries Service 2011).

35 Because adult winter-run Chinook salmon hold in the mainstem Sacramento River until spawning
36 during the summer months, they are particularly vulnerable to illegal (poaching) harvest. Various
37 watershed groups have established public outreach and educational programs in an effort to reduce
38 poaching. In addition, CDFW wardens have increased enforcement against illegal harvest of winter-
39 run Chinook salmon. The level and effect of illegal harvest on adult winter-run Chinook salmon
40 abundance and population reproduction is unknown.

2A.3.5.5 Reduced Genetic Diversity and Integrity

Artificial propagation programs conducted for winter-run Chinook salmon conservation purposes (i.e., Livingston Stone National Fish Hatchery) were developed to increase the abundance and diversity of winter-run Chinook salmon and to protect the species from extinction in the event of a catastrophic failure of the wild population. It is unclear what the effects of the hatchery propagation program are on the productivity and spatial structure of the winter-run Chinook salmon ESU (i.e., genetic fitness and productivity). One of the primary concerns with hatchery operations is the genetic introgression by hatchery origin fish that spawn naturally and interbreed with local natural populations (U.S. Fish and Wildlife Service 2001; Bureau of Reclamation 2004; Goodman 2005). It is now recognized that Central Valley hatcheries are a significant and persistent threat to wild Chinook salmon and steelhead populations and fisheries (National Marine Fisheries Service 2009a). Such introgression introduces maladaptive genetic changes to the wild winter-run stocks and may reduce overall fitness (Myers et al. 2004; Araki et al. 2007). Taking egg and sperm from a large number of individuals is one method to ameliorate genetic introgression, but artificial selection for traits that assure individual success in a hatchery setting (e.g., rapid growth and tolerance to crowding) are unavoidable (Bureau of Reclamation 2004).

Hatchery-origin winter-run Chinook salmon from Livingston Stone National Fish Hatchery represent more than 5% of the natural spawning run in recent years and as high as 18% in 2005 (National Marine Fisheries Service 2012). Lindley et al. (2007) recommended reclassifying the winter-run Chinook population extinction risk as moderate, rather than low, if hatchery introgression exceeds about 15% over multiple generations of spawners. Since 2005, however, the percentage of hatchery fish has been consistently below 15% of the spawning run (National Marine Fisheries Service 2012).

Investigations are continuing to evaluate the genetic characteristics of winter-run Chinook salmon, improve genetic management of the artificial propagation program, evaluate the minimum viable population size that would maintain genetic integrity in the population, and explore methods for establishing additional independent winter-run Chinook salmon populations as part of recovery planning and conservation of the species.

2A.3.5.6 Entrainment

The vulnerability of juvenile winter-run Chinook salmon to entrainment and salvage at SWP/CVP export facilities varies in response to multiple factors, including the seasonal and geographic distribution of juvenile salmon in the Delta, operation of Delta Cross Channel gates, hydrodynamic conditions occurring in the central and southern regions of the Delta (e.g., Old and Middle Rivers), and export rates. The loss of fish to entrainment mortality has been identified as an impact on Chinook salmon populations (Kjelson and Brandes 1989). Juvenile winter-run Chinook salmon tend to be distributed in the central and southern Delta where they have an increased risk of entrainment and salvage between February and April (Table 2A.3-1), with nearly half of the average annual salvage occurring in March (National Marine Fisheries Service 2012).

The effect of changing hydrodynamics in Delta channels, such as reversed flows in Old and Middle rivers resulting from SWP/CVP export operations, has the potential to increase attraction of emigrating juveniles into false migration pathways, delay emigration through the Delta, and directly or indirectly increase vulnerability to entrainment at unscreened diversions. In addition, there is an increase in the risk of predation and duration of exposure to seasonally elevated water

1 temperatures and other water quality conditions. SWP/CVP exports have been shown to affect the
2 tidal hydrodynamics (e.g., water current velocities and direction). The magnitude of these
3 hydrodynamic effects vary in response to a variety of factors including tidal stage and magnitude of
4 ebb and flood tides, the rate of SWP/CVP exports, operation of the Clifton Court Forebay radial gate
5 opening, and inflow from the upstream tributaries.

6 Chinook salmon behaviorally respond to hydraulic cues (e.g., water currents) during both upstream
7 adult and downstream juvenile migration through the Delta. Changes in these hydraulic cues as a
8 result of SWP/CVP export operations during the period that salmon are migrating through Delta
9 channels may contribute to the use of false migration pathways, delays in migration, or increased
10 movement of migrating salmon toward the export facilities leading to an increase in entrainment
11 risk. During the past several years, additional investigations have been designed using radio or
12 acoustically tagged juvenile Chinook salmon to monitor migration behavior through the Delta
13 channels and to assess the effects of changes in hydraulic cues and SWP/CVP export operations on
14 migration (Holbrook et al. 2009; Perry et al. 2010, San Joaquin River Group Authority 2010). These
15 studies are ongoing.

16 Incidental take of juvenile winter-run Chinook salmon at the SWP/CVP export fish salvage facilities
17 is routinely monitored and reported as part of export operations. Salvage monitoring and the
18 protocol for identifying juvenile winter-run Chinook salmon from other Central Valley Chinook
19 salmon have been refined over the past decade. Run identification was originally determined based
20 on the length of each fish and the date it was collected. Subsequent genetic testing has been used to
21 refine species identification. Methods for estimating juvenile winter-run Chinook salmon production
22 each year (year class strength) have been developed that take into account the number of adults
23 spawning in the river from carcass surveys, hatching success based on a consideration of water
24 temperatures and other factors, and estimated juvenile survival. Authorized incidental take can then
25 be adjusted each year (1% to 2% of juvenile production) to reflect the relative effect of take at a
26 population level rather than based on a predetermined level that does not reflect year-to-year
27 variation in juvenile production in the Sacramento River.

28 In addition to SWP/CVP exports, there are more than 2,200 small water diversions throughout the
29 Delta, including unscreened diversions located on the tributary rivers (Herren and Kawasaki 2001).
30 The risk of entrainment is a function of the size of juvenile fish and the slot opening of the screen
31 mesh (Tomljanovich et al. 1978; Schneeberger and Jude 1981; Zeitoun et al. 1981; Weisberg et al.
32 1987). Many juvenile winter-run Chinook salmon migrate downstream through the Delta during the
33 late winter or early spring when many of the agricultural irrigation diversions are not operating or
34 are only operating at low levels. Juvenile winter-run Chinook salmon also migrate primarily in the
35 upper part of the water column, reducing their vulnerability to unscreened diversions located near
36 the channel bottom. No quantitative estimates have been developed to assess the potential
37 magnitude of entrainment losses for juveniles migrating through the rivers and Delta, or the effects
38 of these losses on the overall population abundance of returning adult Chinook salmon. The effect of
39 entrainment mortality on the population dynamics and overall adult abundance of winter-run
40 Chinook salmon is not well understood.

41 Power plants in the Plan Area have the ability to impinge and entrain juvenile Chinook salmon on
42 the existing cooling water system intake screens. However, use of cooling water is currently low
43 with the retirement of older units. Furthermore, newer units are being equipped with a closed-cycle
44 cooling system that virtually eliminates the risk of impingement of juvenile salmon.

1 Besides mortality, salmon fitness may be affected by delays in out-migration of smolts caused by
2 reduced or reverse flows. Delays in migration resulting from water management related to
3 SWP/CVP operations can make juvenile salmonids more susceptible to many of the threats and
4 stressors discussed in this section, such as predation, entrainment, angling, exposure to poor water
5 quality, and disease. The quantitative relationships among changes in Delta hydrodynamics, the
6 behavioral and physiological response of juvenile salmon, and the increase or decrease in risk
7 associated with other threats is unknown, but is currently the subject of a number of investigations
8 and analyses.

9 **2A.3.5.7 Exposure to Toxins**

10 Inputs of toxins into the Delta watershed include agricultural drainage and return flows, municipal
11 wastewater treatment facilities, and other point and nonpoint discharges (Moyle 2002). These toxic
12 substances include mercury, selenium, copper, pyrethroids, and endocrine disruptors with the
13 potential to affect fish health and condition, and adversely affect salmon distribution and abundance.
14 Toxic chemicals have the potential to be widespread throughout the Sacramento River and Delta, or
15 may occur on a more localized scale in response to episodic events (e.g., stormwater runoff and
16 point source discharges). Agricultural return flows are widely distributed throughout the
17 Sacramento River and the Delta, although dilution flows from the rivers may reduce chemical
18 concentrations to sublethal levels. Toxic algae (e.g., *Microcystis*) have also been identified as a
19 potential factor adversely affecting salmon and other fish. Exposure to these toxic materials has the
20 potential to directly and indirectly adversely affect salmon distribution and abundance.

21 Concern regarding exposure to toxic substances for Chinook salmon includes both waterborne
22 chronic and acute exposure, but also bioaccumulation and chronic dietary exposure. For example,
23 selenium is a naturally occurring constituent in agricultural drainage water return flows from the
24 San Joaquin River that is then dispersed downstream into the Delta (Nichols et al. 1986). Exposure
25 to selenium in the diet of juvenile Chinook salmon has been shown to result in toxic effects (Saiki
26 1986; Saiki and Lowe 1987; Hamilton et al. 1986, 1990; Hamilton and Buhl 1990). Selenium
27 exposure has been associated with agricultural and natural drainage in the San Joaquin River basin
28 and petroleum refining operations adjacent to San Pablo and San Francisco Bays.

29 Other contaminants of concern for Chinook salmon include, but are not limited to, mercury, copper,
30 oil and grease, pesticides, herbicides, ammonia, and localized areas of depressed dissolved oxygen
31 (e.g., Stockton Deep Water Ship Channel and return flows from managed freshwater wetlands). As a
32 result of the extensive agricultural development in the Central Valley, exposure to pesticides and
33 herbicides has been identified as a significant concern for salmon and other fish species in the Plan
34 Area (Bennett et al. 2001). In recent years, changes have been made in the composition of herbicides
35 and pesticides used on agricultural crops in an effort to reduce potential toxicity to aquatic and
36 terrestrial species. Modifications have also been made to water system operations and discharges
37 related to agricultural wastewater discharges (e.g., agricultural drainage water system lock-up and
38 holding prior to discharge) and municipal wastewater treatment and discharges. Ammonia released
39 from the City of Stockton Wastewater Treatment Plant contributes to the low dissolved oxygen
40 conditions in the adjacent Stockton Deep Water Ship Channel. In addition to the adverse effects of
41 the lowered dissolved oxygen on salmonid physiology, ammonia is toxic to salmonids at low
42 concentrations. Actions have been implemented to remedy this source of ammonia, by modifying
43 the treatment train at the wastewater facility (National Marine Fisheries Service 2012). Concerns
44 remain, however, regarding the toxicity of contaminants such as pyrethroids that adsorb to

1 sediments and other chemicals (e.g., including selenium and mercury, as well as other
2 contaminants) on salmon.

3 Mercury and other metals such as copper have also been identified as contaminants of concern for
4 salmon and other fish, as a result of direct toxicity and impacts related to acid mine runoff from sites
5 such as Iron Mountain Mine (U.S. Environmental Protection Agency 2006). The potential problems
6 include tissue bioaccumulation that may adversely affect the fish, but also represent a human health
7 concern (Gassel et al. 2008). These materials originate from a variety of sources including mining
8 operations, municipal wastewater treatment, agricultural drainage in the tributary rivers and Delta,
9 nonpoint runoff, natural runoff and drainage in the Central Valley, agricultural spraying, and a
10 number of other sources.

11 The State Water Resources Control Board (State Water Board), Central Valley Regional Water
12 Quality Control Board (CVRWQCB), U.S. Environmental Protection Agency (EPA), U.S. Geological
13 Survey (USGS), California Department of Water Resources (DWR), and others have ongoing
14 monitoring programs designed to characterize water quality conditions and identify potential toxins
15 and contaminant exposure to Chinook salmon and other aquatic resources in the Plan Area.
16 Programs are in place to regulate point source discharges as part of the National Pollutant Discharge
17 Elimination System (NPDES) program, as well as programs to establish and reduce total daily
18 maximum loads of various constituents entering the Delta. Changes in regulations have also been
19 made to help reduce chemical exposure and reduce the adverse impacts on aquatic resources and
20 habitat conditions in the Plan Area. These monitoring and regulatory programs are ongoing.
21 Regulations and changes in monitoring and management of agricultural pesticide and herbicide
22 chemicals and their application, education on the effects of urban runoff and chemical discharges,
23 and refined treatment processes have been adopted over the past several decades in an effort to
24 reduce the adverse effects of chemical pollutants on salmon and other aquatic species.

25 In the final listing determination of the ESU, acid mine runoff from Iron Mountain Mine, located
26 adjacent to the upper Sacramento River, was identified as one of the main threats to winter-run
27 Chinook salmon (Upper Sacramento River Fisheries and Riparian Habitat Advisory Council 1989).
28 Acid mine drainage, including elevated concentrations of metals, produced from the abandoned
29 mine degraded spawning habitat of winter-run Chinook salmon and resulted in high mortality.
30 Storage limitations and limited availability of dilution flows have caused downstream copper and
31 zinc levels to exceed salmonid tolerances and resulted in documented fish kills in the 1960s and
32 1970s (Bureau of Reclamation 2004). EPA's Iron Mountain Mine remediation program and 2002
33 restoration plan has removed toxic metals in acidic mine drainage from the Spring Creek watershed
34 with a state-of-the-art lime neutralization plant. Contaminant loading into the Sacramento River
35 from Iron Mountain Mine has shown measurable reductions since the early 1990s. Pollution from
36 Iron Mountain Mine is no longer considered to be a main factor threatening the winter-run Chinook
37 salmon ESU.

38 Concern has been expressed regarding the potential to resuspend toxic materials into the water
39 column where they may adversely affect salmon through seasonal floodplain inundation, habitat
40 construction projects, channel and harbor maintenance dredging, and other means. For example,
41 mercury deposits exist at a number of locations in the Central Valley and Delta, including the Yolo
42 Bypass. Seasonal inundation of floodplain areas, such as in the Yolo Bypass, has the potential to
43 create anaerobic conditions that contribute to the methylation of mercury, which increases toxicity.
44 Additionally, there are problems with scour and erosion of these mercury deposits by increased
45 seasonal flows. Similar concerns exist regarding creating aquatic habitat by flooding Delta islands or

1 disturbance created by levee setback construction or other habitat enhancement measures. The
2 potential to increase toxicity as a result of habitat modifications designed to benefit aquatic species
3 is one of the factors that needs to be considered when evaluating the feasibility of habitat
4 enhancement projects in the Central Valley.

5 Sublethal concentrations of toxics may interact with other stressors on salmonids, such as
6 increasing their vulnerability to mortality as a result of exposure to seasonally elevated water
7 temperatures, predation or disease (Werner 2007). For example, Clifford et al. (2005) found in a
8 laboratory setting that juvenile fall-run Chinook salmon exposed to sublethal levels of a common
9 pyrethroid, esfenvalerate, were more susceptible to the infectious hematopoietic necrosis virus than
10 those not exposed to esfenvalerate. Although not tested on winter-run Chinook salmon, a similar
11 response is likely.

12 **2A.3.5.8 Increased Water Temperature**

13 Water temperature is among the physical factors that affect the value of habitat for salmonid adult
14 holding, spawning and egg incubation, juvenile rearing, and migration. Adverse sublethal and lethal
15 effects can result from exposure to elevated water temperatures at sensitive life stages, such as
16 during incubation or rearing. The Central Valley is the southern limit of Chinook salmon geographic
17 distribution and increased water temperatures are often recognized as an important stressor to
18 California populations. Water temperature criteria for various life stages of salmonids in the Central
19 Valley have been developed by NMFS (2009a).

20 The tolerance of winter-run Chinook salmon to water temperatures depends on life stage,
21 acclimation history, food availability, duration of exposure, health of the individual, and other
22 factors, such as predator avoidance (Myrick and Cech 2004; Bureau of Reclamation 2004). Higher
23 water temperatures can lead to physiological stress, reduced growth rates, prespawning mortality,
24 reduced spawning success, and increased mortality of salmon (Myrick and Cech 2001). Temperature
25 can also indirectly influence disease incidence and predation (Waples et al. 2008). Exposure to
26 seasonally elevated water temperatures may occur as a result of reductions in flow, as a result of
27 upstream reservoir operations, reductions in riparian vegetation, channel shading, local climate and
28 solar radiation.

29 The installation of the Shasta Temperature Control Device in 1998, in combination with reservoir
30 management to maintain the cold water pool in Shasta Reservoir, has reduced many of the
31 temperature issues on the Sacramento River. Water temperature management on the Sacramento
32 River has been specified in the NMFS biological opinion and has been identified as one of the factors
33 contributing to the observed increase in adult winter-run Chinook salmon abundance in some
34 recent years. During dry years, however, the release of cold water from Shasta Dam is still limited.
35 As the river flows further downstream, particularly during the warm spring, summer, and early fall
36 months, water temperatures continue to increase until they reach thermal equilibrium with
37 atmospheric conditions. As a result of the longitudinal gradient of seasonal water temperatures, the
38 coldest temperatures and best areas for winter-run Chinook salmon spawning and rearing are
39 typically located immediately downstream of Keswick Dam.

40 Increased temperature can also arise from a reduction in shade over rivers by tree removal
41 (Watanabe et al. 2005). Because river water is typically in thermal equilibrium with atmospheric
42 conditions by the time it enters the Delta, this issue is caused primarily from actions upstream of the

1 Delta. As a result of the relatively wide channels that occur in the Delta, the effects of additional
2 riparian vegetation on reducing water temperatures in the Delta are minimal.

3 The effects of climate change and global warming patterns, in combination with changes in
4 precipitation and seasonal hydrology in the future, have been identified as important factors that
5 may adversely affect the health and long-term viability of Sacramento River winter-run Chinook
6 salmon (Crozier et al. 2008). The rate and magnitude of these potential future environmental
7 changes, and their effect of habitat value and availability for winter-run Chinook salmon, however,
8 are subject to a high degree of uncertainty.

9 **2A.3.6 Relevant Conservation Efforts**

10 Since the listing of Sacramento River winter-run Chinook salmon, several habitat and harvest-
11 related problems that were identified as factors contributing to the decline of the species have been
12 addressed and improved through restoration and conservation actions. The impetus for initiating
13 restoration actions stems primarily from the following actions.

- 14 • ESA Section 7 consultation Reasonable and Prudent Alternatives on temperature, flow, and
15 operations of the CVP and SWP (National Marine Fisheries Service 2009b).
- 16 • Regional Water Quality Control Board decisions requiring compliance with Sacramento River
17 water temperature objectives which resulted in the installation of the Shasta Temperature
18 Control Device in 1998.
- 19 • A 1992 amendment to the authority of the CVP through the Central Valley Improvement Act to
20 give fish and wildlife equal priority with other CVP objectives.
- 21 • Fiscal support of habitat improvement projects from the CALFED Bay-Delta Program (CALFED)
22 (e.g., installation of a fish screen on the Glenn-Colusa Irrigation District diversion, Battle Creek
23 Restoration Project).
- 24 • Establishment of the CALFED Environmental Water Account.
- 25 • EPA actions to control acid mine runoff from Iron Mountain Mine.
- 26 • Ocean harvest restrictions implemented in 1995.

27 Results of monitoring at the CVP and SWP fish salvage facilities and extensive experimentation over
28 the past several decades have led to the identification of a number of management actions designed
29 to reduce or avoid the potentially adverse effects of SWP/CVP export operations on salmon. Many of
30 these actions have been implemented through State Water Board water quality permits (D-1485,
31 D-1641), biological opinions issued on project export operations by NMFS, U.S. Fish and Wildlife
32 Service (USFWS), and CDFW, as part of CALFED programs (e.g., Environmental Water Account), and
33 as part of Central Valley Project Improvement Act actions. These requirements support multiple
34 conservation efforts to enhance habitat and reduce entrainment of Chinook salmon by the SWP/CVP
35 export facilities.

36 The artificial propagation program for winter-run Chinook salmon at Livingston Stone National Fish
37 Hatchery, located on the mainstem of the Sacramento River, has operated for conservation purposes
38 since the early 1990s. In 2010, about 12% of the spawning population consisted of hatchery fish,
39 and only wild (not fin-clipped) fish are currently being spawned in the hatchery to reduce genetic
40 introgression of the population (National Marine Fisheries Service 2011).

1 Biological opinions for SWP/CVP operations (National Marine Fisheries Service 2009b) and other
2 federal projects involving irrigation and water diversion and fish passage have improved or
3 minimized adverse impacts on salmon in the Central Valley. In 1992, an amendment to the authority
4 of the CVP through the Central Valley Project Improvement Act gave protection of fish and wildlife
5 equal priority with other CVP objectives. From this act arose several programs that have benefited
6 listed salmonids. The Anadromous Fish Restoration Program is engaged in monitoring, education,
7 and restoration projects designed to contribute toward doubling the natural populations of select
8 anadromous fish species residing in the Central Valley. Restoration projects funded through the
9 Anadromous Fish Restoration Program include fish passage, fish screening, riparian easement and
10 land acquisition, development of watershed planning groups, instream and riparian habitat
11 improvement, and gravel replenishment. The Anadromous Fish Screen Program combines federal
12 funding with state and private funds to prioritize and construct fish screens on major water
13 diversions mainly in the upper Sacramento River. Despite these and other conservation efforts, the
14 program has fallen short of the goal of doubling the natural production of Sacramento River winter-
15 run Chinook salmon (National Marine Fisheries Service 2011).

16 The goal of the Water Acquisition Program is to acquire water supplies to meet the habitat
17 restoration and enhancement goals of the Central Valley Project Improvement Act, and to improve
18 the ability of the U.S. Department of the Interior to meet regulatory water quality requirements.
19 Water has been used to improve fish habitat for Central Valley salmon, with the primary focus on
20 listed Chinook salmon and steelhead, including winter-run Chinook salmon, by maintaining or
21 increasing instream flows (e.g., Environmental Water Account) on the Sacramento River at critical
22 times, and to reduce salmonid entrainment at the SWP/CVP export facilities through reducing
23 seasonal diversion rates during periods when protected fish species are vulnerable to export related
24 losses. However, impacts from factors such as drought, climate change and poor survival conditions
25 have increased in recent years and are likely to be substantial contributing factors to the declining
26 abundance of the ESU (National Marine Fisheries Service 2011).

27 Two programs included under CALFED, the Ecosystem Restoration Program and the Environmental
28 Water Account, were created to improve conditions for fish, including winter-run Chinook salmon,
29 in the Central Valley. As part of developing the program, a series of conceptual models (DRERIP)
30 have been constructed to provide a framework for identifying and assessing the benefits and/or
31 consequences of potential restoration actions. The DRERIP models are being used to evaluate
32 proposed conservation measures, as well as restoration actions as part of the program. Restoration
33 actions implemented by the program include the installation of fish screens, modification of barriers
34 to improve fish passage, habitat acquisition, and instream habitat restoration. The majority of these
35 actions address key factors and stressors affecting listed salmonids. Additional ongoing actions
36 include efforts to enhance fishery monitoring and improvements to hatchery management to
37 support salmonid production through hatchery releases.

38 A major CALFED Ecosystem Restoration Program action currently under way is the Battle Creek
39 Salmon and Steelhead Restoration Project. Although winter-run Chinook salmon do not currently
40 inhabit Battle Creek, they occurred there historically. CALFED is funding the establishment of a
41 second independent population of winter-run Chinook salmon in the upper Battle Creek watershed
42 using the artificial propagation program as a source of fish. The project will restore 77 kilometers
43 (48 miles) of habitat in Battle Creek to support steelhead and Chinook salmon spawning and
44 juvenile rearing at a cost of over \$90 million. The project includes removal of five small hydropower
45 diversion dams, construction of new fish screens and ladders on another three dams, and
46 construction of several hydropower facility modifications to ensure the continued hydropower

1 operations. This restoration effort is thought to be the largest coldwater restoration project to date
2 in North America. Other than the potential benefits of the Battle Creek restoration effort, there has
3 been very limited habitat expansion, but no substantial changes in habitat condition or availability
4 since the ESU was listed (National Marine Fisheries Service 2011).

5 As part of CALFED and Central Valley Project Improvement Act programs, many of the largest water
6 diversions located on the Sacramento River and Delta (e.g., Glenn Colusa Irrigation District, Bureau
7 of Reclamation [Reclamation] District 1001 Princeton diversion, RD 108 Wilkins Slough Pumping
8 Plant, Sutter Mutual Water Company Tisdale Pumping Plant, Contra Costa Water District's Old River
9 and Alternative Intake Project intake, and others) have been equipped with positive barrier fish
10 screens, although the majority of smaller water diversions located on the Sacramento River and
11 Delta remain unscreened. Reclamation District 108 has also designed and constructed a new fish
12 screen and pumping plant (Poundstone Pumping Plant) located on the Sacramento River that
13 consolidates and eliminates three existing unscreened water diversions. These fish-screening
14 projects are specifically intended to reduce and avoid entrainment losses of juvenile winter-run
15 Chinook salmon and other fish inhabiting the river.

16 The DRERIP was formed to guide the implementation of CALFED Ecosystem Restoration Plan
17 elements in the Delta (California Department of Fish and Game 2007). The DRERIP team has created
18 a suite of ecosystem and species conceptual models, including winter-run Chinook salmon, that
19 document existing scientific knowledge of Delta ecosystems. The DRERIP team has used these
20 conceptual models to assess the suitability of actions proposed in the Ecosystem Restoration Plan
21 for implementation. DRERIP conceptual models were used in the analysis of proposed conservation
22 measures.

23 The Central Valley Salmonid Project Work Team, an interagency technical working group led by
24 CDFW, drafted a proposal to develop a Chinook salmon escapement monitoring plan that was
25 selected by the CALFED Ecosystem Restoration Program Implementing Agency Managers for
26 directed action funding.

27 Recent habitat restoration initiatives sponsored primarily by the CALFED Ecosystem Restoration
28 Program have funded 29 projects (approximately \$24 million) designed to restore ecological
29 function to 9,543 acres (8,091 acres in the Bay Area and the remaining acres located in the Delta and
30 Eastside Tributaries Regions of the CALFED action area) of shallow-water tidal and marsh habitats
31 in the Delta. Over the last 11 years, the CALFED Ecosystem Restoration Program has provided
32 funding for about 580 projects, totaling over \$700 million, and is currently managing 74 previously
33 funded projects and 18 newly funded projects totaling about \$24 million (California Department of
34 Fish and Game et al. 2011). The majority of the funding has been spent on projects focusing on
35 riparian habitat restoration, fish screen installations, water and sediment quality improvements,
36 and stream hydrodynamic enhancements.

37 EPA's Iron Mountain Mine remediation involves removing toxic metals in acidic mine drainage from
38 the Spring Creek Watershed with a state-of-the-art lime neutralization plant. Contaminant loading
39 into the Sacramento River from Iron Mountain Mine, and other mining operations, has shown
40 measurable reductions since the early 1990s. Decreasing the heavy metal contaminants that enter
41 the Sacramento River should increase the survival of salmonid eggs and juveniles. However, during
42 periods of heavy rainfall upstream of the Iron Mountain Mine, Reclamation substantially increases
43 Sacramento River flows to dilute heavy metal contaminants being spilled from the Spring Creek

1 debris dam. This rapid change in flows can cause juvenile salmonids to become stranded or isolated
2 in side channels below Keswick Dam.

3 In 2001, a new fish screen was constructed at the Anderson Cottonwood Irrigation District
4 Diversion Dam and a state-of-the-art fish ladder was installed to address the threats caused by the
5 dam. As described in the final listing determination for the ESU (70 FR 37160), the flashboard gates
6 and inadequate fish ladders at the diversion dam blocked passage for winter-run Chinook salmon
7 migrating upstream. Seasonal operation of the dam created unsuitable habitat upstream of the dam
8 by reducing flow velocity over the incubating eggs, reducing egg survival. Evaluation of the fish
9 ladder is ongoing.

10 To eliminate an impediment to migration of adult and juvenile winter-run Chinook salmon and
11 other species, operation of the Red Bluff Diversion Dam ceased in 2011 and dam gates were placed
12 in a permanent open position. A new pumping facility was built that includes a state-of-the-art fish
13 screen.

14 Since 1986, DWR's Delta Fish Agreement Program has approved approximately \$49 million for
15 projects that benefit salmon and steelhead production in the Sacramento and San Joaquin River
16 basins and Delta. Delta Fish Agreement projects that benefit Sacramento River winter-run Chinook
17 salmon include enhanced law enforcement efforts from San Francisco Estuary upstream into the
18 Sacramento River, spawning gravel augmentations, and habitat enhancement projects. Through the
19 Delta-Bay Enhanced Enforcement Program initiated in 1994, a team of 10 wardens focus their
20 enforcement efforts on salmon, steelhead, and other species of concern from the San Francisco
21 Estuary upstream into the Sacramento and San Joaquin River basins. Enhanced enforcement
22 programs are believed to have had significant benefits on Chinook salmon attributed to CDFW,
23 although results have not been quantified.

24 Harvest protective measures for Sacramento River winter-run Chinook salmon include seasonal
25 constraints on sport and commercial fisheries south of Point Arena in an effort to reduce harvest of
26 winter-run Chinook salmon. Ocean harvest restrictions since 1995 have led to reduced ocean
27 harvest of winter-run Chinook salmon (i.e., Central Valley Chinook salmon ocean harvest index
28 ranged from 0.55 to nearly 0.80 from 1970 to 1995, and was reduced to 0.27 in 2001). The average
29 2000 to 2007 harvest index was reduced to 0.17, and the closure of the primary ocean fishery on
30 this stock in 2008 and 2009 is expected to reduce the harvest index to substantially below this level
31 (National Marine Fisheries Service 2011). The state of California has also established specific in-
32 river fishing regulations and no-retention prohibitions designed to protect Sacramento River
33 winter-run Chinook salmon. CDFW has implemented enhanced enforcement efforts to reduce illegal
34 harvests.

35 **2A.3.7 Recovery Goals**

36 The draft recovery plan for Central Valley salmonids, including Sacramento River winter-run
37 Chinook salmon, was released on October 19, 2009 (National Marine Fisheries Service 2009a).
38 Although not final, the overarching goal in the public draft is the removal of Sacramento River
39 winter-run Chinook salmon, among other listed salmonids, from the federal list of Endangered and
40 Threatened Wildlife (National Marine Fisheries Service 2009a). Several objectives and related
41 criteria represent the components of the recovery goal, including the establishment of at least two
42 viable populations in each historical diversity group, as well as other measurable biological criteria.

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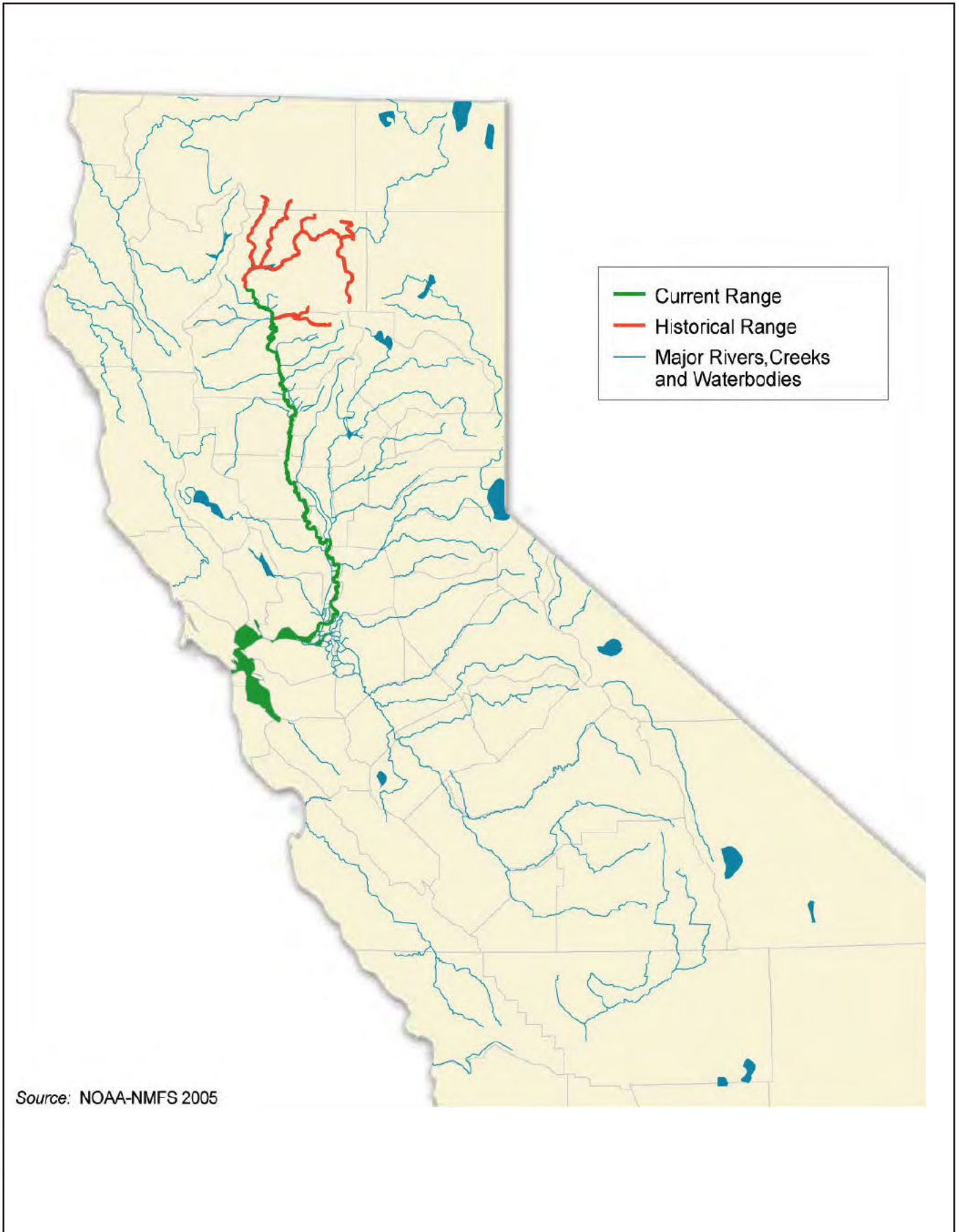
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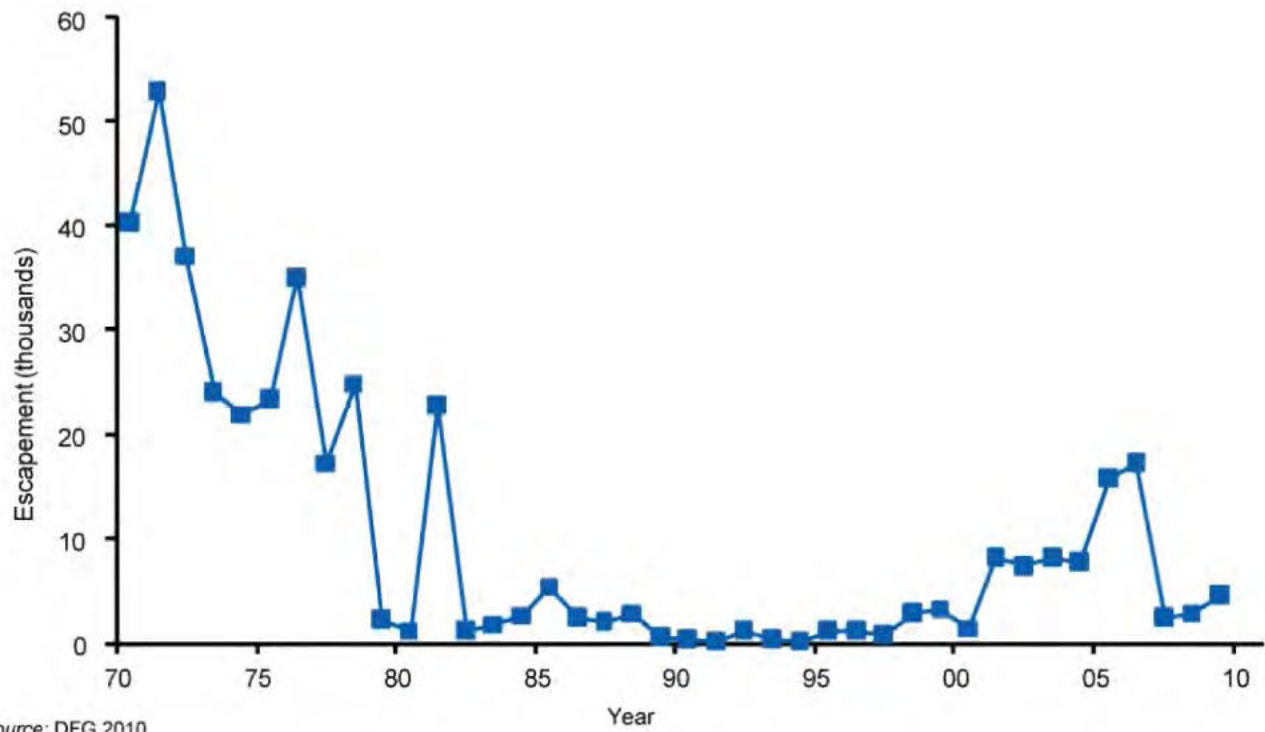
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Source: NOAA-NMFS 2005

8DCP-HCP 00343.12 (8-7-12) fm

**Figure 2A.3-1
Sacramento River Winter-Run Chinook Salmon Inland Range**



Source: DFG 2010

SOURCE: California Department of Fish and Game. 2010. Annual spawner escapement estimates for all rivers in the Central Valley. September. Available: <<http://www.calfish.org/Programs/AdditionalPrograms/CDFGFisheriesBranch/tabid/104/ItemId/123/Default.aspx>>.

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**Figure 2A.3-2
Estimated Historical Spawner Escapement of Sacramento River
Winter-Run Chinook Salmon (1970–2009)**



**Figure 2A.3-3
Sacramento River Winter-Run Chinook Salmon
Inland Designated Critical Habitat**



**Figure 2A.3-4
Sacramento River Winter-Run Chinook Salmon
Inland Essential Fish Habitat**

Central Valley Spring-Run Chinook Salmon (*Oncorhynchus tshawytscha*)

2A.4.1 Legal Status

The Central Valley spring-run Chinook salmon evolutionarily significant unit (ESU) is listed as a threatened species under the federal Endangered Species Act (ESA). The ESU includes all naturally spawned populations of spring-run Chinook salmon in the Sacramento River and its tributaries in California, including the Feather River (Figure 2A.4-1). The ESU was listed as threatened on September 16, 1999 (64 *Federal Register* [FR] 50394) for the following reasons:

- The species occurred in only a small portion of its historical range.
- From 70 to 90% of spawning and rearing habitats had been lost.
- Abundance declined to low levels (5-year average of 8,500 fish, compared with 40,000 fish in 1940s).
- There is a potential for hybridization between spring- and fall-run fish in hatcheries and the mainstem Sacramento River.

In June 2004, the National Marine Fisheries Service (NMFS) proposed that Central Valley spring-run Chinook salmon remain listed as threatened (69 FR 33102). This proposal was based on the recognition that, although Central Valley spring-run Chinook salmon productivity trends were positive, the ESU continued to face risks from having a limited number of remaining populations (i.e., three existing populations from an estimated 17 historical populations), a limited geographic distribution, and potential hybridization with Feather River Hatchery spring-run Chinook salmon. Until recently, Feather River Hatchery spring-run Chinook salmon were not included in the ESU, yet these fish are genetically distinct from other populations in Mill, Deer, and Butte Creeks.

On June 28, 2005, NMFS issued its final decision to retain the status of Central Valley spring-run Chinook salmon as threatened (70 FR 37160). This decision also included the Feather River Hatchery spring-run Chinook salmon population as part of the Central Valley spring-run Chinook salmon ESU.

On August 15, 2011, after a second 5-year review, NMFS determined that the ESU had an increased extinction risk (National Marine Fisheries Service 2011). With a few exceptions, escapements have declined over the past 10 years, particularly since 2006, placing the Mill and Deer Creek populations at high risk of extinction because of their rate of decline (National Marine Fisheries Service 2011). While the Butte Creek population continues to meet the low extinction risk criteria, the rate of decline is close to triggering the population decline criterion for high risk. Overall, the recent declines have been significant but not severe enough to qualify as a catastrophe under the criteria of Lindley et al. (2007). In addition, spring-run Chinook salmon appear to be repopulating Battle Creek, home to a historical independent population (National Marine Fisheries Service 2011).

Spring-run Chinook salmon was listed as a threatened species under the California Endangered Species Act (CESA) on February 5, 1999.

2A.4.2 Species Distribution and Status

2A.4.2.1 Range and Status

Historically, spring-run Chinook salmon were predominant throughout the Central Valley occupying the upper and middle reaches (1,000 to 6,000 feet) of the San Joaquin, American, Yuba, Feather, Sacramento, McCloud and Pit Rivers, with smaller populations in most tributaries with sufficient habitat for adult salmon holding over the summer months (Figure 2A.4-1) (Stone 1874; Rutter 1904; Clark 1929). Completion of Friant Dam extirpated the native spring-run Chinook salmon population from the San Joaquin River and its tributaries. Naturally spawning populations of Central Valley spring-run Chinook salmon with consistent spawning returns are currently restricted to Butte Creek, Deer Creek, and Mill Creek (Good et al. 2005).

A small spawning population has been documented in Clear Creek (Newton and Brown 2004). In addition, the upper Sacramento River and Yuba River support small populations, but their status is not well documented. The Feather River Hatchery produces spring-run Chinook salmon on the Feather River.

Central Valley spring-run Chinook salmon were once the most abundant run of salmon in the Central Valley (Campbell and Moyle 1992). The Central Valley drainage as a whole is estimated to have supported spring-run Chinook salmon runs as large as 600,000 fish between the late 1880s and 1940s (California Department of Fish and Game 1998). More than 500,000 Central Valley spring-run Chinook salmon were caught in the Sacramento-San Joaquin commercial fishery in 1883 (Yoshiyama et al. 1998). Population estimates of returning spring-run Chinook salmon for the years immediately preceding and after the closure of Friant Dam in February 1944 are as follows (Fry 1961; Yoshiyama et al. 1998):

- 35,000 in 1943
- 5,000 in 1944
- 56,000 in 1945
- 30,000 in 1946
- 6,000 in 1947
- 2,000 in 1948

There were occasional records of returning spring-run Chinook salmon during the 1950s and 1960s in wet years. The San Joaquin River population was essentially extirpated by the late 1940s. Populations in the upper Sacramento, Feather, and Yuba Rivers were eliminated with the construction of major dams from the 1940s through the 1960s.

The Central Valley spring-run Chinook salmon ESU has displayed broad fluctuations in adult abundance between 1960 and 2009 (Figure 2A.4-2). Adult spring-run salmon escapement to the Sacramento River system in 2009 was 3,802 fish. Sacramento River tributary populations in Mill, Deer, and Butte Creeks are probably the best trend indicators for the Central Valley spring-run Chinook ESU as a whole because these streams contain the primary independent populations in the ESU. Generally, there was a positive trend in escapement in these waterways between 1992 and 2005, after which there was a steep decline (Figure 2A.4-3). Adult spring-run salmon escapement to Mill, Deer, and Butte Creeks in 2009 was estimated to be between 2,492 and 2,561 fish. Escapement

1 numbers are dominated by Butte Creek returns, which typically represent nearly 75% of fish
2 returning to these three creeks, although the escapement to Butte Creek in 2009 was approximately
3 2,059 fish, or 80 to 83% of escapement to these three creeks.

4 Between 1992 and 2009 there were significant habitat improvements in these watersheds,
5 including the removal of several small dams, increases in summer flows, reduced ocean salmon
6 harvest, and a favorable terrestrial and marine climate. The significant recent declines in adult fall-
7 run Chinook salmon escapement have resulted in significant curtailment of the commercial and
8 recreational salmon fisheries, which is expected also to increase the level of protection and benefit
9 the Central Valley spring-run Chinook salmon population.

10 On the Feather River, significant numbers of spring-run Chinook salmon, as identified by run timing,
11 return to the Feather River Hatchery. However, coded-wire tag information from these hatchery
12 returns and results of genetic testing indicate that substantial introgression has occurred between
13 fall-run and spring-run Chinook salmon populations in the Feather River because of hatchery
14 practices and the geographic and temporal overlap with spawning fall-run Chinook salmon in the
15 river.

16 Although recent Central Valley spring-run Chinook salmon population trends are negative, annual
17 abundance estimates display a high level of variation. The overall number of Central Valley spring-
18 run Chinook salmon remains well below estimates of historical abundance. Central Valley spring-
19 run Chinook salmon have some of the highest population growth rates in the Central Valley, but
20 other than Butte Creek and the hatchery-influenced Feather River, population sizes are very small
21 relative to fall-run Chinook salmon populations (Good et al. 2005).

22 An ESU that is essentially represented by three populations located in the same ecoregion is
23 vulnerable to changes in the environment because it lacks spatial geographic diversity. The current
24 geographic distribution of viable populations makes the Central Valley spring-run Chinook salmon
25 ESU vulnerable to catastrophic disturbance (Lindley et al. 2007; National Marine Fisheries Service
26 2011). Such potential catastrophes include volcanic eruption of Mt. Lassen, prolonged drought
27 conditions reducing coldwater pool adult holding habitat, and a large wildfire (approximately
28 30 kilometers maximum diameter) encompassing the Deer, Mill and Butte Creek watersheds. The
29 Central Valley spring-run Chinook salmon ESU remains at a moderate to high risk of extinction for
30 the following reasons:

- 31 • The ESU is spatially confined to relatively few remaining streams in its historical range.
- 32 • The population continues to display broad fluctuations in abundance.
- 33 • A large proportion of the population (in Butte Creek) faces the risk of high mortality rates
34 resulting from high water temperatures during the adult holding period.

35 **2A.4.2.2 Distribution and Status in the Plan Area**

36 The entire population of the Central Valley spring-run Chinook salmon ESU must pass through the
37 Plan Area as migrating adults and emigrating juveniles. Adult Central Valley spring-run Chinook
38 salmon migrate primarily along the western edge of the Sacramento–San Joaquin River Delta (Delta)
39 through the Sacramento River corridor, and juvenile spring-run Chinook salmon use the Delta,
40 Suisun Marsh, and Yolo Bypass for migration and rearing. With the goal of returning spring-run
41 Chinook salmon to the San Joaquin River, the San Joaquin corridor will presumably become an

1 important migration route, with juveniles also using the south, central and west Delta areas as
2 migration and rearing corridors.

3 **2A.4.3 Habitat Requirements and Special** 4 **Considerations**

5 Critical habitat for spring run Chinook salmon ESU was updated on September 2, 2005, with an
6 effective date of January 2, 2006 (70 FR 52488). Designated critical habitat includes 1,158 miles of
7 stream habitat in the Sacramento River basin and 254 square miles of estuarine habitat in the San
8 Francisco-San Pablo-Suisun Bay complex (70 FR 52488, Figure 2A.4-4). Critical habitat includes
9 stream reaches such as those of the Feather and Yuba Rivers, Big Chico, Butte, Deer, Mill, Battle,
10 Antelope, and Clear Creeks, and the Sacramento River and Delta.

11 This habitat is composed of physical and biological features considered essential to the conservation
12 of the species, including space for individual and population growth and for normal behavior; cover;
13 sites for breeding, reproduction, and rearing of offspring; and habitats protected from disturbance
14 or are representative of the historical, geographical, and ecological distribution of the species.

15 Central Valley spring-run Chinook salmon habitats are also protected under the Magnuson-Stevens
16 Fishery Conservation and Management Act as essential fish habitat (EFH). Those waters and
17 substrate that are necessary to spring-run Chinook salmon for spawning, breeding, feeding, or
18 growth to maturity are included as EFH (Figure 2A.4-5). Critical habitat and EFH are managed
19 differently from a regulatory standpoint, but are biologically equal for the conservation of Central
20 Valley spring-run Chinook salmon.

21 The critical habitat designation identified the following primary constituent elements considered
22 essential for the conservation of the ESU.

- 23 ● Freshwater spawning habitat
- 24 ● Freshwater rearing habitat
- 25 ● Freshwater migration corridors
- 26 ● Estuarine habitat
- 27 ● Nearshore and offshore marine habitats

28 **2A.4.3.1 Freshwater Spawning Habitat**

29 Freshwater spawning sites are those stream reaches with water quantity (instream flows) and
30 quality conditions (e.g., water temperature and dissolved oxygen) and substrate suitable to support
31 spawning, egg incubation, and larval development. Most spawning habitat in the Central Valley for
32 spring-run Chinook salmon is located in areas directly downstream of dams containing suitable
33 environmental conditions for spawning and incubation. Historically, spring-run Chinook salmon
34 migrated upstream into high-elevation steep gradient reaches of the rivers and tributaries for
35 spawning. Access to the majority of these historical spawning areas has been blocked by
36 construction of major Central Valley dams and reservoirs. Currently, Central Valley spring-run
37 Chinook salmon spawn on the mainstem Sacramento River between the Red Bluff Diversion Dam
38 and Keswick Dam, and in tributaries such as the Feather River, Mill, Deer, Clear, Battle and Butte

1 Creeks. There is currently an effort under way to reestablish a self-sustaining population of spring-
2 run Chinook salmon on the San Joaquin River downstream of Friant Dam. Spawning habitat has a
3 high conservation value as its function directly affects the spawning success and reproductive
4 potential of listed salmonids.

5 **2A.4.3.2 Freshwater Rearing Habitat**

6 Freshwater rearing sites have sufficient water quantity and floodplain connectivity to form and
7 maintain physical habitat conditions and support juvenile growth and mobility; suitable water
8 quality; availability of suitable prey and forage to support juvenile growth and development; and
9 natural cover such as shade, submerged and overhanging large wood, log jams, beaver dams, aquatic
10 vegetation, large woody debris, rocks and boulders, side channels, and undercut banks. Both
11 spawning areas and migratory corridors comprise rearing habitat for juveniles, which feed and
12 grow before and during their outmigration.

13 Juveniles also rear in nonnatal, intermittent tributaries. Rearing habitat condition is strongly
14 affected by habitat diversity and complexity, food supply, and presence of predators. Some of these
15 more complex, productive habitats with floodplain connectivity are still present in limited amounts
16 in the Central Valley (e.g., the lower Cosumnes River, Sacramento River reaches with setback levees
17 [primarily located upstream of the City of Colusa]). However, the channeled, leveed, and riprapped
18 river reaches and sloughs that are common along the Sacramento and San Joaquin Rivers and
19 throughout the Delta typically have low habitat complexity, low abundance of food organisms, and
20 offer little protection from predatory fish and birds. Freshwater rearing habitat also has a high
21 conservation value, as the juvenile life stage of salmonids is dependent on the function of this habitat
22 for successful survival and recruitment to the adult population.

23 **2A.4.3.3 Freshwater Migration Corridors**

24 Freshwater migration corridors for spring-run Chinook salmon, including river channels, channels
25 through the Delta, and the Bay-Delta estuary support mobility, survival, and food supplies for
26 juveniles and adults. Migration corridors should be free from obstructions (passage barriers and
27 impediments to migration), have favorable water quantity (instream flows) and quality conditions
28 (seasonal water temperatures), and contain natural cover such as submerged and overhanging large
29 wood, native aquatic vegetation, large rocks and boulders, side channels, and undercut banks.
30 Migratory corridors for spring-run Chinook salmon are located downstream of the spawning areas
31 and include the lower Sacramento River, lower Feather River, tributaries providing suitable adult
32 holding and spawning habitat, the Delta, and the San Francisco Bay complex extending to coastal
33 marine waters. Efforts are currently under way to reestablish a spring-run salmon population on the
34 San Joaquin River downstream of Friant Dam that would use the lower river and Delta as part of the
35 migration corridor. These corridors allow the upstream passage of adults and the downstream
36 emigration of juvenile salmon. Migratory corridor conditions are strongly affected by the presence
37 of passage barriers, which can include dams, unscreened or poorly screened diversions, and
38 degraded water quality. For freshwater migration corridors to function properly, they must provide
39 adequate passage, provide suitable migration cues, reduce false attraction, avoid areas where
40 vulnerability to predation is increased, and avoid impediments and delays in both upstream and
41 downstream migration. For this reason, freshwater migration corridors are considered to have a
42 high conservation value.

1 Results of mark-recapture studies conducted using juvenile Chinook salmon (typically fall-run or
2 late fall-run Chinook salmon, which are considered to be representative of juvenile spring-run
3 salmon) released into both the Sacramento and San Joaquin Rivers have shown high mortality
4 during passage downstream through the rivers and Delta (Brandes and McLain 2001; Newman and
5 Rice 2002; Manly 2004; San Joaquin River Group Authority 2007; Hanson 2008; Low and White
6 undated). Mortality for juvenile salmon is typically greater in the San Joaquin River than in the
7 Sacramento River (Brandes and McLain 2001). Results of survival studies have shown that closing
8 the Delta Cross Channel gates and installing the Head of Old River Barrier to reduce the movement
9 of juvenile salmon into the Delta contribute to improved survival of emigrating juvenile Chinook
10 salmon (Brandes and McLain 2001; Manly 2004; San Joaquin River Group Authority 2007; Low and
11 White undated). Observations at the State Water Project (SWP) and Central Valley Project (CVP) fish
12 salvage facilities have shown that very few of the marked salmon (typically fewer than 1%) are
13 entrained and salvaged at the export facilities (San Joaquin River Group Authority 2007; Hanson
14 2008). Although the factors contributing to high juvenile mortality have not been quantified, results
15 of acoustic tagging experiments and anecdotal observations suggest that exposure to adverse water
16 quality (e.g., elevated water temperatures, toxic chemicals) and vulnerability to predation are two of
17 the factors contributing to the high juvenile mortality observed in the rivers and Delta (San Joaquin
18 River Group Authority 2007). Additional acoustic tagging experiments are currently under way to
19 better assess factors affecting migration pathways, migration rates, effects of SWP/CVP exports on
20 migration, and reach-specific survival rates for emigrating juvenile Chinook salmon (Lindley et al.
21 2008; MacFarlane et al. 2008a; Michel et al. 2008; Perry et al. 2008).

22 **2A.4.3.4 Estuarine Habitat**

23 Estuarine migration and juvenile rearing habitats should be free of obstructions (i.e., dams and other
24 barriers) and provide suitable water quality, water quantity (river and tidal flows), and salinity
25 conditions to support juvenile and adult physiological transitions between fresh and salt water.
26 Natural cover, such as submerged and overhanging large wood, native aquatic vegetation, and side
27 channels provide juvenile foraging habitat and cover from predators. Tidal wetlands and seasonally
28 inundated floodplains are identified as high-value foraging and rearing habitats for juvenile salmon
29 migrating downstream through the estuary. Estuarine areas have a high conservation value as they
30 support juvenile Chinook salmon growth, smolting, avoidance of predators, and the transition to the
31 ocean environment.

32 **2A.4.3.5 Marine Habitats**

33 Although ocean habitats are not part of the critical habitat listing for Central Valley spring-run
34 Chinook salmon, biologically productive coastal waters are an important habitat component for the
35 ESU. Juvenile Chinook salmon inhabit near-shore coastal marine waters for a period of typically 2 to
36 4 years before adults return to Central Valley rivers to spawn. During their marine residence,
37 Chinook salmon forage on krill, squid, and other marine invertebrates as well as a variety of fish
38 such as northern anchovy and Pacific herring. These features are essential for conservation because,
39 without them, juveniles cannot forage and grow to adulthood.

40 Results of oceanographic studies have shown the variation in ocean productivity off the West Coast
41 within and among years. Changes in ocean currents and upwelling are significant factors affecting
42 nutrient availability, phytoplankton and zooplankton production, and the availability of other forage
43 species in nearshore surface waters. Ocean conditions during the salmon's ocean residency period

1 can be important, as indicated by the effect of the 1983 El Niño on the size and fecundity of Central
2 Valley fall-run Chinook salmon (Wells et al. 2006). Although the effects of ocean conditions on
3 Chinook salmon growth and survival have not been investigated extensively, recent observations
4 since 2007 have shown a significant decline in the abundance of adult Chinook salmon and coho
5 salmon returning to California rivers and streams (Pacific Fishery Management Council 2008).
6 These declines are believed to be the result of decreases in ocean productivity and associated high
7 mortality rates during the period when these fish were rearing in nearshore coastal waters
8 (MacFarlane et al. 2008b; Pacific Fishery Management Council 2008). The importance of changes in
9 ocean conditions on growth, survival, and population abundance of Central Valley Chinook salmon is
10 currently undergoing further investigation.

11 **2A.4.4 Life History**

12 Chinook salmon typically mature between 2 and 6 years of age, although more commonly from 2 to
13 4 years (Myers et al. 1998). Freshwater entry and spawning timing generally are thought to be
14 related to local water temperature and flow regimes. Runs are designated based on adult migration
15 timing; however, distinct runs also differ in the degree of maturation at the time of river entry,
16 thermal regime, and flow characteristics of their spawning site, and the actual time of spawning
17 (Myers et al. 1998). Spring-run Chinook salmon tend to enter fresh water as immature fish, migrate
18 far upriver, hold in cool-water pools for a period of months during the spring and summer, and
19 delay spawning until the early fall.

20 Adult Central Valley spring-run Chinook salmon begin their upstream migration in late January and
21 early February (California Department of Fish and Game 1998) and enter the Sacramento River
22 between February and September, primarily in May and June (Table 2A.4-1) (Yoshiyama et al. 1998;
23 Moyle 2002). Lindley et al. (2006) reported that adult Central Valley spring-run Chinook salmon
24 enter native tributaries from the Sacramento River primarily between mid-April and mid-June.
25 Typically, spring-run Chinook salmon use mid- to high-elevation streams that provide appropriate
26 seasonal water temperatures and sufficient flow, cover, and pool depth to allow over-summering
27 while conserving energy and allowing their gonadal tissue to mature (Yoshiyama et al. 1998).

1 **Table 2A.4-1. Temporal Occurrence of Adult and Juvenile Central Valley Spring-Run Chinook Salmon in**
 2 **the Sacramento River**

Location	Jan	Feb	Mar	Apr	May	Jun	Jul	Aug	Sep	Oct	Nov	Dec
Adult												
Sacramento River basin ^{1,2}												
Sacramento River ³												
Mill Creek ⁴												
Deer Creek ⁴												
Butte Creek ^{4,9}												
Juvenile												
Sacramento River Tributaries ⁵												
Upper Butte Creek ⁶												
Mill, Deer, Butte Creeks ⁴												
Sacramento River at Red Bluff Diversion Dam ³												
Sac. River at Knights Landing ⁷												
Chippis Island (trawl) ^{8*}												
Lower Sacramento River/Delta ¹⁰												
Relative Abundance:	= High			= Medium			= Low					
Note: Darker shades indicate months of greatest relative abundance * By the time spring-run Chinook salmon yearlings reach Chippis Island they cannot be distinguished with confidence from fall-run Chinook salmon yearlings Sources: ¹ Yoshiyama et al. 1998 ² Moyle 2002 ³ Myers et al. 1998 ⁴ Lindley et al. 2006 ⁵ California Department of Fish and Game 1998 ⁶ McReynolds et al. 2005; Ward et al. 2002, 2003 ⁷ Snider and Titus 2000 ⁸ U.S. Fish and Wildlife Service 2001 ⁹ National Marine Fisheries Service 2009a ¹⁰ U.S. Fish and Wildlife Service 2012												

3

4 Chinook salmon spawn in clean, loose gravel in swift, relatively shallow riffles or along the margins
 5 of deeper reaches where suitable water temperature, depth, and velocity favor redd construction
 6 and adequate oxygenation of incubating eggs. Chinook salmon spawning typically occurs in gravel
 7 beds located at the tails of holding pools (U.S. Fish and Wildlife Service 1995). Fry emergence
 8 generally occurs at night. Upon emergence, fry swim or are displaced downstream (Healey 1991).

1 The daily migration of juvenile spring-run Chinook salmon passing Red Bluff Diversion Dam is
2 highest in the 4-hour period prior to sunrise (Martin et al. 2001).

3 Fry may continue downstream to the estuary and rear, or may take up residence in the stream for a
4 period from weeks to a year (Healey 1991). Fry seek streamside habitats containing beneficial
5 characteristics such as riparian vegetation and associated substrates that provide aquatic and
6 terrestrial invertebrates, predator avoidance cover, and slower water velocities for resting (National
7 Marine Fisheries Service 1996).

8 Spring-run Chinook salmon fry emerge from the gravel from September to April (Moyle 2002;
9 Harvey 1995; Bilski and Kindopp 2009) and the emigration timing is highly variable, as they may
10 migrate downstream as young-of-the-year or as juveniles or yearlings. The modal size of fry
11 migrants at approximately 40 millimeters between December and April in Mill, Butte, and Deer
12 Creeks reflects a prolonged emergence of fry from the gravel (Lindley et al. 2006). Studies in Butte
13 Creek found that the majority of Central Valley spring-run Chinook salmon migrants are fry
14 occurring primarily during December, January, and February, and that fry movements appeared to
15 be influenced by flow (Ward et al. 2002, 2003; McReynolds et al. 2005). Small numbers of Central
16 Valley spring-run Chinook salmon remained in Butte Creek to rear and migrated as yearlings later in
17 the spring. Juvenile emigration patterns in Mill and Deer Creeks are very similar to patterns
18 observed in Butte Creek, with the exception that juveniles from Mill and Deer creeks typically
19 exhibit a later young-of-the-year migration and an earlier yearling migration (Lindley et al. 2006).

20 Once juveniles emerge from the gravel they initially seek areas of shallow water and low velocities
21 while they finish absorbing the yolk sac (Moyle 2002). Many also disperse downstream during high-
22 flow events. As is the case with other salmonids, there is a shift in microhabitat use by juveniles to
23 deeper, faster water as they grow. Microhabitat use can be influenced by the presence of predators,
24 which can force juvenile salmon to select areas of heavy cover and suppress foraging in open areas
25 (Moyle 2002). Peak movement of yearling Central Valley spring-run Chinook salmon in the
26 Sacramento River at Knights Landing occurs in December, and young-of-the-year juveniles occur in
27 March and April; however, juveniles were also observed between November and the end of May
28 (Snider and Titus 2000).

29 As juvenile Chinook salmon grow, they move into deeper water with higher current velocities, but
30 still seek shelter and velocity refugia to minimize energy expenditures (Healey 1991). Catches of
31 juvenile salmon in the Sacramento River near West Sacramento by the U.S. Fish and Wildlife Service
32 (USFWS) (1997) showed that larger juvenile salmon were captured in the main channel and smaller
33 fry were typically captured along the channel margins. When the channel of the river is greater than
34 9 to 10 feet in depth, juvenile salmon tend to inhabit surface waters (Healey 1980). Stream flow
35 changes and/or turbidity increases in the upper Sacramento River watershed are thought to
36 stimulate juvenile emigration (Kjelson et al. 1982; Brandes and McLain 2001).

37 Within the Delta, juvenile Chinook salmon forage in shallow areas with protective cover, such as
38 tidally influenced sandy beaches and shallow water areas with emergent aquatic vegetation (Meyer
39 1979; Healey 1980). Cladocerans, copepods, amphipods, and larval dipterans, as well as small
40 arachnids and ants are common prey items (Kjelson et al. 1982; Sommer et al. 2001a; MacFarlane
41 and Norton 2002). Although the bulk of production in Butte and Big Chico Creeks emigrate as fry,
42 yearlings can enter the Delta as early as February and as late as June (California Department of Fish
43 and Game 1998). Yearling-sized spring-run Chinook salmon migrants appear at Chipps Island

1 (entrance to Suisun Bay) between October and December (Brandes and McLain 2001; U.S. Fish and
2 Wildlife Service 2001).

3 While there have been few studies of estuarine habitat use by juvenile spring-run Chinook, the low
4 numbers of juveniles encountered throughout the bays and lower tidal marshes, and the lack of
5 growth observed in those reaches reflect the immense changes and habitat alteration that have
6 taken place in those areas over the last century (MacFarlane and Norton 2002). Over this period, the
7 bulk of the tidal marsh and creek habitats had been leveed, channelized, and dredged, for navigation
8 and other anthropogenic purposes. In addition, water transfers at the Delta pump facilities have
9 drastically altered hydrology, salinity, and turbidity in the lower Delta. These changes in habitat
10 conditions in the Delta over the past century may have resulted in a reduction in extended juvenile
11 salmon rearing when compared to periods when habitat for juvenile salmon rearing was more
12 suitable.

13 Central Valley spring-run Chinook salmon begin their ocean life in the coastal marine waters of the
14 Gulf of the Farallones. Upon reaching the ocean, juveniles feed on larval and juvenile forage fishes,
15 plankton, and other marine invertebrates (Healey 1991; MacFarlane and Norton 2002). Juveniles
16 grow rapidly in the ocean environment with growth rates dependent on water temperatures and
17 food availability (Healey 1991). The first year of ocean life is considered a critical period of high
18 mortality for Chinook salmon that largely determines survival to harvest or spawning (Beamish and
19 Mahnken 2001; Quinn 2005).

20 **2A.4.5 Threats and Stressors**

21 In the last status review, Good et al. (2005) described the threats to the Central Valley spring-run
22 Chinook salmon ESU as falling into three broad categories: loss of historical spawning habitat,
23 degradation of remaining habitat, and genetic threats from the Feather River Hatchery spring-run
24 Chinook salmon program. Other likely important threats and stressors include nonnative predators,
25 commercial and recreational harvest, entrainment at water withdrawal facilities, toxin exposure,
26 and increased water temperatures.

27 **2A.4.5.1 Reduced Staging and Spawning Habitat**

28 Access to most of the historical upstream spawning habitat for spring-run Chinook salmon
29 (Figure 2A.4-1) has been eliminated or degraded by artificial structures (e.g., dams and weirs)
30 associated with water storage and conveyance, flood control, and diversions and exports for
31 municipal, industrial, agricultural, and hydropower purposes (Yoshiyama et al. 1998). Current
32 spawning and juvenile rearing habitat is restricted to the mainstem and a few tributaries to the
33 Sacramento River. Suitable summer water temperatures for adult and juvenile spring-run Chinook
34 salmon holding and rearing are thought to occur at elevations from 492 to 1,640 feet (150 to
35 500 meters), most of which are now blocked by impassible dams. Habitat loss has resulted in a
36 reduction in the number of natural spawning populations from an estimated 17 to 3 (Good et al.
37 2005).

38 Upstream diversions and dams have decreased downstream flows and altered the seasonal
39 hydrologic patterns. These factors have been identified as resulting in delayed upstream migration
40 by adults, increased mortality of outmigrating juveniles, and are responsible for making some
41 streams uninhabitable by spring-run salmon (Yoshiyama et al. 1998; California Department of

1 Water Resources 2005). Dams and reservoir impoundments and associated reductions in peak flows
2 have blocked gravel recruitment and reduced flushing of sediments from existing gravel beds,
3 thereby reducing and degrading natal spawning grounds. Further, reduced flows may decrease
4 attraction cues for adult spawners, causing migration delays and increases in straying (California
5 Department of Water Resources 2005). Adult salmon migration delays can reduce fecundity and
6 increase susceptibility to disease and harvest (McCullough 1999).

7 Dams and other passage barriers also limit the geographic locations where spring-run Chinook
8 salmon can spawn. In the Sacramento and Feather Rivers, restrictions to upstream movement and
9 spawning site selection for spring-run salmon may increase the risk of hybridization with fall-run
10 salmon, as co-occurrence contributes to an increased risk of redd superimposition. In creeks that
11 are not affected by large dams, such as Deer and Mill Creeks, adult spring-run Chinook salmon have
12 a greater opportunity to migrate upstream into areas where geographic separation from fall-run
13 salmon reduces the risk of hybridization.

14 The Red Bluff Diversion Dam, located on the Sacramento River, is a barrier and impediment to adult
15 spring-run Chinook salmon upstream migration. Although the dam is equipped with fish ladders,
16 migration delays were reported when the dam gates are closed. Mortality from increased predation
17 by Sacramento pikeminnow on juvenile salmon passing downstream through the fish ladder also
18 affects abundance of salmon produced on the Sacramento River (Hallock 1991). The dam gates were
19 placed in a permanent open position beginning in September 2011, and a new pump facility with a
20 state-of-the-art fish screen was subsequently constructed. The elimination of dam operations is
21 expected to benefit both upstream and downstream migration and contribute to a reduction in
22 juvenile predation mortality.

23 Since the ESU was listed as threatened in 1999, very little expansion of spawning habitat has
24 occurred, particularly compared to the hundreds of miles of habitat blocked by dams. The removal
25 of Seltzer Dam on Clear Creek in 2000 opened up 10 miles of habitat, and the removal of a partial
26 low-flow barrier on Cottonwood Creek in 2010 improved access to 30 miles of habitat (National
27 Marine Fisheries Service 2011). Additionally, the removal of Wildcat Dam in 2010 along with the
28 completion of fish ladders at Eagle Canyon Dam and North Battle Feeder Dam opened up about
29 10 miles of habitat on Battle Creek. The Battle Creek Salmon and Steelhead Restoration Project will
30 eventually remove five dams on Battle Creek, install fish screens and ladders on three dams, and end
31 the diversion of water from the North Fork to the South Fork. When the program is completed, a
32 total of 42 miles of mainstem habitat and 6 miles of tributary habitat will be accessible to
33 anadromous salmonids, including Central Valley spring run Chinook salmon (National Marine
34 Fisheries Service 2011).

35 The 2009 SWP/CVP biological opinion (BiOp) includes a phased fish passage program, intended to
36 expand spring-run Chinook salmon habitat to areas upstream of Shasta Dam. Phases of the fish
37 passage program include habitat evaluations through January 2012, pilot reintroductions through
38 January 2015, and implementation of the long-term program by January 2020 (National Marine
39 Fisheries Service 2011).

40 **2A.4.5.2 Reduced Rearing and Out-Migration Habitat**

41 Juvenile spring-run Chinook salmon prefer natural stream banks, floodplains, marshes, and shallow
42 water habitats as rearing habitat during out-migration. Channel margins throughout the Delta have
43 been leveed, channelized, and fortified with riprap for flood protection and island reclamation,

1 reducing and degrading the quality of natural habitat available for juvenile Chinook salmon rearing
2 (Brandes and McLain 2001). Artificial barriers further reduce and degrade rearing and migration
3 habitat and delay juvenile out-migration. Juvenile out-migration delays can reduce fitness and
4 increase susceptibility to diversion screen impingement, entrainment, disease, and predation.
5 Modification of natural flow regimes from upstream reservoir operations has resulted in dampening
6 and altering the seasonal timing of the hydrograph, reducing the extent and duration of seasonal
7 floodplain inundation and other flow-dependent habitat used by migrating juvenile Chinook salmon
8 (70 FR 52488) (Sommer et al. 2001a; California Department of Water Resources 2005). Recovery of
9 floodplain habitat in the Central Valley has been found to contribute to increases in production in
10 Chinook salmon (Sommer et al. 2001b), but little is known about the potential benefit available to
11 migrating spring-run salmon.

12 The potential adverse effects of dam operations include reductions in seasonal river flows, delays in
13 juvenile emigration, and increased seasonal water temperature. In addition, exposure to a higher
14 proportion of agricultural return flows, and exposure to reduced dissolved oxygen concentrations
15 (e.g., Stockton Deep Water Ship Channel) likely affect the survival and success of reestablishing
16 spring-run Chinook salmon on the San Joaquin River in the future (Regional Water Resources
17 Control Board 2003).

18 **2A.4.5.3 Predation by Nonnative Species**

19 Predation on juvenile salmon by nonnative fish has been identified as an important threat to spring-
20 run Chinook salmon in areas with high densities of nonnative fish (e.g., small and largemouth bass,
21 striped bass, and catfish) that prey on out-migrating juveniles (Lindley and Mohr 2003). Nonnative
22 aquatic vegetation, such as Brazilian waterweed (*Egeria dense*) and water hyacinth (*Eichhornia*
23 *crassipes*), provide suitable habitat for nonnative predators (Nobriga et al. 2005; Brown and
24 Michniuk 2007). Predation risk may covary with increased temperatures. Metabolic rates of
25 nonnative, predatory fish increase with increasing water temperatures based on bioenergetic
26 studies (Loboschewsky et al. 2009; Miranda et al. 2010). The low spatial complexity and reduced
27 habitat diversity (e.g., lack of cover) of channelized waterways in the rivers and Delta reduces
28 refugia from predators (70 FR 52488) (Raleigh et al. 1984; Missildine et al. 2001; California
29 Department of Water Resources 2005).

30 Increased predation mortality by native fish species, such as Sacramento pikeminnow at the Red
31 Bluff Diversion Dam, is a factor affecting the survival of juvenile salmon in the rivers and Delta.
32 Predation at the dam should decrease as the dam gates are in for shorter periods of time, and
33 particularly in 2012 when the dam gates will be out year-round (National Marine Fisheries Service
34 2011). Although reducing predation at the Red Bluff Diversion Dam will benefit spring-run Chinook
35 salmon at that location, it is unclear whether the reduction will substantially decrease the overall
36 level of predation throughout the Sacramento River and Delta.

37 **2A.4.5.4 Harvest**

38 Commercial and recreational harvest of spring-run Chinook salmon in the ocean and inland fisheries
39 has been a subject of management actions by the California Fish and Game Commission and Pacific
40 Fishery Management Council. The primary concerns focus on the effects of harvest on wild Chinook
41 salmon produced in the Central Valley as well as the incidental harvest of listed salmon as part of the
42 fall-run and late fall-run salmon fisheries. Because survivorship has been reduced in incubating eggs
43 and rearing and emigrating wild salmon relative to hatchery-reared individuals, naturally

1 reproducing populations are less able to withstand high harvest rates compared to hatchery-based
2 stocks (Knudsen et al. 1999). National Marine Fisheries Service (2011) reports that ocean harvest
3 had not changed appreciably since the 2005 status review (Good et al. 2005), except for extreme
4 reductions in 2008 through 2010. The ocean salmon fisheries were closed in 2008 and 2009 and
5 substantially restricted in 2010.

6 Commercial fishing for salmon in west coast ocean waters is managed by the Pacific Fishery
7 Management Council, and is constrained by time and area closures to meet the Sacramento River
8 winter-run ESA consultation standard and restrictions that require minimum size limits and use of
9 circle hooks by anglers. Ocean harvest restrictions since 1995 have led to reduced ocean harvest of
10 spring-run Chinook salmon (i.e., Central Valley Chinook salmon ocean harvest index, ranged from
11 0.55 to nearly 0.80 from 1970 to 1995, and was reduced to 0.27 in 2001). The California Department
12 of Fish and Wildlife (CDFW), NMFS, and Pacific Fishery Management Council continue to monitor
13 and assess the effects of harvest of spring-run Chinook salmon, such that regulations can be refined
14 and modified as new information becomes available.

15 Because adult spring-run Chinook salmon hold in a pool habitat in a stream during the summer
16 months, they are vulnerable to illegal harvest (poaching). Various watershed groups have
17 established public outreach and educational programs in an effort to reduce poaching. In addition,
18 CDFW wardens have increased enforcement against illegal harvest of spring-run Chinook salmon.
19 The level and effect of illegal harvest on adult spring-run Chinook salmon abundance and population
20 reproduction is unknown.

21 **2A.4.5.5 Reduced Genetic Diversity and Integrity**

22 Interbreeding of wild spring-run Chinook salmon with both wild and hatchery fall-run Chinook
23 salmon has the potential to dilute and eventually eliminate the adaptive genetic distinctiveness and
24 diversity of the few remaining naturally reproducing spring-run Chinook salmon populations
25 (California Department of Fish and Game 1995; Sommer et al. 2001b; Araki et al. 2007). Central
26 Valley spring- and fall-run Chinook salmon spawning areas were historically isolated in time and
27 space (Yoshiyama et al. 1998). However, the construction of dams has eliminated access to historical
28 upstream spawning areas of spring-run salmon in the upper tributaries and streams of many river
29 systems. Restrictions to upstream access, particularly on the Sacramento and Feather Rivers, has
30 forced spring-run individuals to spawn in lower elevation areas also used by fall-run individuals,
31 potentially resulting in hybridization of the two races. Hybridization between spring- and fall-run
32 salmon is a particular concern on the Feather River, where both runs co-occur, and is a potential
33 concern for restoration of salmon on the San Joaquin River downstream of Friant Dam.

34 Management of the Feather River hatchery and brood stock selection practices have been modified
35 in recent years (e.g., tagging early returning adult salmon showing phenotypic and run timing
36 characteristics of spring-run Chinook salmon for subsequent use as selected brood stock and genetic
37 testing of potential brood stock) in an effort to reduce potential hybridization as a result of hatchery
38 operations. Consideration has also been given to using a physical weir to help segregate and isolate
39 adults showing spring-run characteristics and later-arriving fish showing characteristics of fall-run
40 fish to reduce the risk of hybridization and redd superimposition in spawning areas of the river.

41 Habitat quality and availability for spring-run Chinook salmon spawning and juvenile rearing in the
42 reaches of the Feather River upstream of Oroville Dam could be used to expand the geographic
43 range of spring-run salmon using trap and haul techniques. On many of the other Central Valley

1 tributaries, such as Deer and Mill Creeks, the risk of hybridization is reduced by the ability of the
2 runs to segregate geographically in the watersheds.

3 Further, in an effort to improve juvenile survival and the contribution of the Feather River Hatchery
4 to the adult spring-run Chinook salmon population, the spring-run salmon program at the hatchery
5 has released juvenile spring-run salmon downstream of the hatchery (San Pablo Bay) in the past.
6 This increased the rate of straying adults migrating back upstream (California Department of Fish
7 and Game 2001). Recent changes in hatchery management by CDFW, however, have modified
8 juvenile planting with a greater number of juvenile fish released into the Feather River in an effort
9 to improve imprinting and reduce straying, which may reduce potential for hybridization with
10 spring-run salmon in other watersheds (McReynolds et al. 2006). Half of the juvenile spring-run
11 Chinook salmon produced at the hatchery are now released in the Feather River at Live Oak as part
12 of an experimental program designed to improve hatchery management.

13 **2A.4.5.6 Entrainment**

14 The vulnerability of juvenile spring-run Chinook salmon to entrainment and salvage at the SWP/CVP
15 export facilities varies in response to multiple factors, including the seasonal and geographic
16 distribution of juvenile salmon in the Delta, operation of Delta Cross Channel gates, hydrodynamic
17 conditions occurring in the central and southern regions of the Delta (Old and Middle Rivers), and
18 export rates. The loss of fish to entrainment mortality affects Chinook salmon populations (Kjelson
19 and Brandes 1989). Juvenile spring-run Chinook salmon tend to be distributed in the central and
20 southern Delta where they have an increased risk of entrainment/salvage between February and
21 May. The effect of changing hydrodynamics in Delta channels, such as reversed flows in Old and
22 Middle Rivers resulting from SWP/CVP export operations, may result in the following effects:

- 23 ● Increase attraction of emigrating juveniles into false migration pathways.
- 24 ● Delay emigration through the Delta.
- 25 ● Directly or indirectly increase vulnerability to entrainment at unscreened diversions.
- 26 ● Increase the risk of predation.
- 27 ● Increase movement of migrating salmon toward the export facilities.
- 28 ● Increase the risk that these fish will be entrained into the fish salvage facilities.
- 29 ● Increase the duration of exposure to seasonally elevated water temperatures and other adverse
30 water quality conditions.

31 SWP/CVP exports affect the tidal hydrodynamics (e.g., water current velocities and direction), and
32 the magnitude of these effects varies in response to a variety of factors, including tidal stage and
33 magnitude of ebb and flood tides, the rate of SWP/CVP exports, operation of the Clifton Court
34 Forebay radial gate opening, and inflow from the upstream tributaries. Chinook salmon behaviorally
35 respond to hydraulic cues (e.g., water currents) during both upstream adult and downstream
36 juvenile migration through the Delta. Over the past several years, additional investigations have
37 been designed using radio or acoustically tagged juvenile Chinook salmon to monitor their
38 migration behavior through the Delta channels and to assess the effects of changes in hydraulic cues
39 and SWP/CVP export operations on migration. These studies are continuing (San Joaquin River
40 Group Authority 2007; Brandes et al. 2008; Lindley et al. 2008; MacFarlane et al. 2008a; Michel et al.
41 2008; North Delta Hydrodynamic and Juvenile Salmon Migration Study 2008; Perry et al. 2008).

1 In addition to SWP/CVP exports, over 2,200 small water diversions exist throughout the Delta, along
2 with unscreened diversions located on the tributary rivers (Herren and Kawasaki 2001). The risk of
3 entrainment is a function of the size of juvenile fish and the slot opening of the screen mesh
4 (Tomljanovich et al. 1978; Schneeberger and Jude 1981; Zeitoun et al. 1981; Weisberg et al. 1987).
5 Many of the juvenile salmon migrate downstream through the Delta during the late winter or early
6 spring when many of the agricultural irrigation diversions are not operating or are only operating at
7 low levels. Juvenile salmon also migrate primarily in the upper part of the water column and are less
8 vulnerable to an unscreened diversion located near the channel bottom. While unscreened
9 diversions used to flood agricultural fields (e.g., rice fields) during the winter have the potential to
10 divert and strand juvenile salmonids, there are no quantitative estimates of the potential magnitude
11 of entrainment losses for juvenile Chinook salmon migrating through the rivers and Delta. Draining
12 these fields can also provide flow attractions to upstream migrating adult salmon, resulting in
13 migration delays or stranding losses, although the loss of adult fish and the effects of these losses on
14 the overall population abundance of returning adult Chinook salmon are also unknown. Despite
15 these potential detrimental effects, flooding agricultural fields can increase nutrient loading to
16 downstream habitats and increase productivity, and increase base flows during low stream flow
17 periods. Many of the larger water diversions located in the Central Valley and Delta (e.g., Glenn
18 Colusa Irrigation District, Reclamation District 108 Wilkins Slough, Poundstone, and Sutter Mutual
19 Water Company Tisdale Pumping Plants, Contra Costa Water District Old River and Alternative
20 Intake Project, and others) have been equipped with positive barrier fish screens to reduce and
21 avoid the loss of juvenile Chinook salmon and other fish species.

22 Power plants in the Plan Area may impinge juvenile Chinook salmon on the existing cooling water
23 system intake screens. However, use of cooling water is currently low with the retirement of older
24 units. Newer units are equipped with a closed-cycle cooling system that virtually eliminates the risk
25 of impingement of juvenile salmon.

26 Besides mortality, salmon fitness may be affected by entrainment at these diversions and delays in
27 out-migration of smolts caused by reduced or reverse flows. Delays in migration due to management
28 of the SWP/CVP operations can make juvenile salmonids more susceptible to many of the threats
29 and stressors, such as predation, entrainment, angling, exposure to poor water quality and toxics,
30 and disease. The quantitative relationships among changes in Delta hydrodynamics, the behavioral
31 and physiological response of juvenile salmon, and the increase or decrease in risk associated with
32 other threats are unknown, but are the subject of a number of investigations and analyses.

33 **2A.4.5.7 Exposure to Toxins**

34 Toxic chemicals have the potential to be widespread throughout the Delta, or may occur on a more
35 localized scale in response to episodic events (stormwater runoff, point source discharges). These
36 toxic substances include mercury, selenium, copper, pyrethroids, and endocrine disruptors with the
37 potential to affect fish health and condition, and adversely affect salmon distribution and abundance.
38 Chinook salmon may experience both waterborne chronic and acute exposure, but also
39 bioaccumulation and chronic dietary exposure. For example, selenium is a naturally occurring
40 constituent in the return flow of agricultural drainage water from the San Joaquin River that is then
41 dispersed downstream into the Delta (Nichols et al. 1986). Exposure to selenium in the diet of
42 juvenile Chinook salmon results in toxic effects (Saiki 1986; Saiki and Lowe 1987; Hamilton et al.
43 1986, 1990; Hamilton and Buhl 1990). Selenium exposure has been associated with agricultural and
44 natural drainage in the San Joaquin River basin and petroleum refining operations adjacent to San

1 Pablo and San Francisco Bays. Other contaminants of concern for Chinook salmon include, but are
2 not limited to, mercury, copper, oil and grease, pesticides, herbicides, ammonia¹, and localized areas
3 of depressed dissolved oxygen (e.g., Stockton Deep Water Ship Channel, return flows from managed
4 freshwater wetlands). As a result of the extensive agricultural development in the Central Valley,
5 exposure to pesticides and herbicides is a significant concern for salmon and other fish species in
6 the Plan Area (Bennett et al. 2001). In recent years, changes have been made in the composition of
7 herbicides and pesticides used on agricultural crops in an effort to reduce potential toxicity to
8 aquatic and terrestrial species. Modifications have also been made to water system operations and
9 agricultural wastewater discharges (e.g., agricultural drainage water system lock-up and holding
10 prior to discharge) and municipal wastewater treatment and discharges. Concerns remain, however,
11 regarding the toxicity of contaminants such as pyrethroids that adsorbed to sediments and other
12 chemicals (selenium and mercury, as well as other contaminants) on salmon.

13 Mercury and other metals such as copper have also been identified as contaminants of concern for
14 salmon and other fish as a result of direct toxicity and impacts such as those related to acid mine
15 runoff from sites such as Iron Mountain Mine (U.S. Environmental Protection Agency 2006). Tissue
16 bioaccumulation may adversely affect the fish, but also represents a human health concern (Gassel
17 et al. 2008). These materials originate from a variety of sources, including mining operations,
18 municipal wastewater treatment, agricultural drainage in the tributary rivers and Delta, nonpoint
19 runoff, natural runoff and drainage in the Central Valley, agricultural spraying, and a number of
20 other sources. The State Water Resources Control Board (State Water Board), Central Valley
21 Regional Water Quality Control Board, U.S. Environmental Protection Agency (EPA), U.S. Geological
22 Survey (USGS), California Department of Water Resources (DWR), and others have ongoing
23 monitoring programs designed to characterize water quality conditions and identify potential
24 toxicants and contaminant exposure to Chinook salmon and other aquatic resources in the Plan
25 Area. Programs are in place to regulate point source discharges as part of the National Pollutant
26 Discharge Elimination System (NPDES) program as well as efforts to establish and reduce total daily
27 maximum loads (TMDL) of various constituents entering the Delta. Regulations have been updated
28 to help reduce chemical exposure and adverse effects on aquatic resources and habitat conditions in
29 the Plan Area. These monitoring and regulatory programs are ongoing.

30 Sublethal concentrations of toxics may interact with other stressors on salmonids, possibly
31 increasing their vulnerability to mortality because of exposure to seasonally elevated water
32 temperatures, predation, or disease (Werner 2007). For example, Clifford et al. (2005) found in a
33 laboratory setting that juvenile fall-run Chinook salmon exposed to sublethal levels of a common
34 pyrethroid, esfenvalerate, were more susceptible to infectious hematopoietic necrosis virus than
35 those not exposed to esfenvalerate. Although not tested on spring-run Chinook salmon, a similar
36 response is likely due to the physiological similarity.

37 Iron Mountain Mine, located adjacent to the upper Sacramento River, has been a source of trace
38 elements and metals that are known to adversely affect aquatic organisms (Upper Sacramento River
39 Fisheries and Riparian Habitat Advisory Council 1989). Storage limitations and limited availability
40 of dilution flows have caused downstream copper and zinc levels to exceed salmonid tolerances and
41 resulted in documented fish kills in the 1960s and 1970s (Bureau of Reclamation 2004). The EPA's
42 Iron Mountain Mine remediation program has removed toxic metals in acidic mine drainage from
43 the Spring Creek watershed with a state-of-the-art lime neutralization plant. Contaminant loading

¹ Ammonia in water generally forms some amount of ammonium. Therefore, the use of the term *ammonia* implies that both ammonia and ammonium may be present.

1 into the Sacramento River from Iron Mountain Mine has shown measurable reductions since the
2 early 1990s.

3 **2A.4.5.8 Increased Water Temperature**

4 Water temperature is among the physical factors that affect the value of habitat for salmonid adult
5 holding, spawning and egg incubation, juvenile rearing, and migration. Adverse sublethal and lethal
6 effects can result from exposure to elevated water temperatures at sensitive life stages, such as
7 during incubation or rearing. The Central Valley is the southern limit of spring-run Chinook salmon
8 geographic distribution, so increased water temperatures are often recognized as an important
9 stressor to California populations. Water temperature criteria for various life stages of salmonids in
10 the Central Valley have been developed (National Marine Fisheries Service 2009a). The tolerance of
11 spring-run Chinook salmon to water temperatures depends on life stage, acclimation history, food
12 availability, duration of exposure, health of the individual, and other factors such as predator
13 avoidance (Myrick and Cech 2004; Bureau of Reclamation 2004). Higher water temperatures can
14 lead to physiological stress, reduced growth rate, prespawning mortality, reduced spawning success,
15 and increased mortality of salmon (Myrick and Cech 2001). Temperature can also indirectly
16 influence disease incidence and predation (Waples et al. 2008). Exposure to seasonally elevated
17 water temperatures may occur because of reductions in flow, upstream reservoir operations,
18 reductions in riparian vegetation, channel shading, local climate and solar radiation. The installation
19 of the Shasta Temperature Control Device in 1998, in combination with reservoir management to
20 maintain the cold water pool, has reduced many of the temperature issues on the Sacramento River.
21 During dry years, however, the release of cold water from Shasta Dam is still limited. As the river
22 flows further downstream, particularly during the warm spring, summer, and early fall months,
23 water temperatures continue to increase until they reach thermal equilibrium with atmospheric
24 conditions. As a result of the longitudinal gradient of seasonal water temperatures, the coldest
25 temperatures and best areas for salmon spawning and rearing are typically located immediately
26 downstream of the dam. Climate change modeling predicts that the Butte Creek run of spring-run
27 Chinook (the largest population of spring-run Chinook) will be extirpated as a result of warming
28 temperature, even with the cessation of water and power operations (Thompson et al. 2011).

29 Increased temperature can also arise from a reduction in shade over rivers by tree removal
30 (Watanabe et al. 2005). Because river water is typically in thermal equilibrium with atmospheric
31 conditions by the time it enters the Delta, this issue results from actions upstream of the Delta. The
32 relatively wide channels of the Delta minimize the effects of additional riparian vegetation on
33 reducing water temperatures.

34 Adult and juvenile spring-run Chinook salmon hold and rear in pools at higher elevations in the
35 watershed. On several tributaries, prespawning adult mortality has been reported for adults that
36 accumulate in high densities in a pool and are then exposed to elevated summer water
37 temperatures. Flow reductions, resulting from natural hydrologic conditions during the summer,
38 evapotranspiration, or surface and groundwater extractions may all contribute to exposure to
39 elevated temperatures and increased levels of stress or mortality. In some areas, groundwater wells
40 have been used to pump cooler water into the stream to reduce summer temperatures. Dense
41 riparian vegetation, streams incised into canyons that provide shading, cool water springs, and
42 availability of deep holding pools are factors that affect summer holding and rearing conditions for
43 spring-run Chinook salmon.

1 The effects of climate change and global warming patterns, in combination with changes in
2 precipitation and seasonal hydrology in the future are important factors that may adversely affect
3 the health and long-term viability of Central Valley spring-run Chinook salmon (Crozier et al. 2008).
4 The rate and magnitude of these potential future environmental changes, and their effect on habitat
5 value and availability for spring-run Chinook salmon, however, are subject to a high degree of
6 uncertainty.

7 **2A.4.6 Relevant Conservation Efforts**

8 Results of salvage monitoring and extensive experimentation over the past several decades have led
9 to the identification of a large number of management actions designed to reduce or avoid the
10 potentially adverse effects of SWP/CVP export operations on salmon. Many of these actions have
11 been implemented through State Water Board water quality permits (D-1485, D-1641), BiOps
12 issued on project export operations by NMFS, USFWS, and CDFW, as part of CALFED programs (e.g.,
13 Environmental Water Account), and as part of actions associated with Central Valley Project
14 Improvement Act. These requirements support multiple conservation efforts to enhance habitat and
15 reduce entrainment of Chinook salmon by the SWP/CVP export facilities.

16 Several habitat problems that contributed to the decline of Central Valley salmonid species are being
17 addressed and improved through restoration and conservation actions. Such actions include
18 reasonable and prudent alternatives from ESA Section 7 consultations on the SWP/CVP projects,
19 including the reasonable and prudent alternatives addressing temperature, flow, and operations;
20 the Central Valley Regional Water Quality Control Board decisions requiring compliance with
21 Sacramento River water temperature objectives that resulted in installation of the Shasta
22 Temperature Control Device in 1998; and EPA actions to control acid mine runoff from Iron
23 Mountain Mine.

24 BiOps for SWP/ CVP operations (e.g., National Marine Fisheries Service 2009a) and other federal
25 projects involving irrigation and water diversion and fish passage, for example, have improved or
26 minimized adverse effects on salmon in the Central Valley. In 1992, an amendment to the authority
27 of the CVP through the Central Valley Project Improvement Act was enacted to give protection of
28 fish and wildlife equal priority with other CVP objectives. From this act arose several programs that
29 have benefited listed salmonids.

- 30 ● The Anadromous Fish Restoration Program is engaged in monitoring, education, and restoration
31 projects designed to contribute toward doubling the natural populations of select anadromous
32 fish species residing in the Central Valley. Restoration projects funded through the program
33 include fish passage, fish screening, riparian easement and land acquisition, development of
34 watershed planning groups, instream and riparian habitat improvement, and gravel
35 replenishment.
- 36 ● The Anadromous Fish Screen Program combines federal funding with state and private funds to
37 prioritize and construct fish screens on major water diversions mainly in the upper Sacramento
38 River.
- 39 ● The goal of the Water Acquisition Program is to acquire water supplies to meet the habitat
40 restoration and enhancement goals of the Central Valley Project Improvement Act, and to
41 improve the ability of the U.S. Department of the Interior to meet regulatory water quality
42 requirements. Water has been used to improve fish habitat for Central Valley salmon, with the

1 primary focus on listed Chinook salmon and steelhead, by maintaining or increasing instream
2 flows on the Sacramento River at critical times, and to reducing salmonid entrainment at the
3 SWP/CVP export facilities through reducing seasonal diversion rates during periods when
4 protected fish species are vulnerable to export related losses.

5 Two programs included under CALFED, the Ecosystem Restoration Program and the Environmental
6 Water Account, were created to improve conditions for fish, including spring-run Chinook salmon, in
7 the Central Valley. The Ecosystem Restoration Program Implementing Agency Managers selected a
8 proposal for directed action funding written by the Central Valley Salmonid Project Work Team, an
9 interagency technical working group led by CDFW, to develop a spring-run Chinook salmon
10 escapement-monitoring plan. Long-term funding for implementation of the monitoring plan must
11 still be secured.

12 A major CALFED Ecosystem Restoration Program action currently under way is the Battle Creek
13 Salmon and Steelhead Restoration Project. The project will restore 48 miles (77 kilometers) of
14 habitat in Battle Creek to support steelhead and Chinook salmon spawning and juvenile rearing at a
15 cost of over \$90 million. The project includes removal of five small hydropower diversion dams,
16 construction of new fish screens and ladders on another three dams, and construction of several
17 hydropower facility modifications to ensure the continued hydropower operations. It is thought that
18 this restoration effort is the largest coldwater restoration project to date in North America.

19 The Delta Regional Ecosystem Restoration Implementation Plan (DRERIP) was formed to guide the
20 implementation of CALFED Ecosystem Restoration Program elements in the Delta (California
21 Department of Fish and Game 2007). The DRERIP team has created a suite of ecosystem and species
22 conceptual models, including for spring-run Chinook salmon, that document existing scientific
23 knowledge of Delta ecosystems. The DRERIP team has used these conceptual models to assess the
24 suitability of actions proposed in the Ecosystem Restoration Program for implementation. DRERIP
25 conceptual models were used in the analysis of proposed conservation measures.

26 Recent habitat restoration initiatives sponsored and funded primarily by the Ecosystem Restoration
27 Program have resulted in plans to restore ecological function to 9,543 acres of shallow-water tidal
28 and marsh habitats in the Delta. Restoration of these areas primarily involves flooding lands
29 previously used for agriculture, thereby creating additional rearing habitat for juvenile salmonids.
30 Similar habitat restoration is adjacent to Suisun Marsh (at the confluence of Montezuma Slough and
31 the Sacramento River) as part of the Montezuma Wetlands project, which is intended to provide for
32 commercial disposal of material dredged from San Francisco Estuary in conjunction with tidal
33 wetland restoration.

34 The Vernalis Adaptive Management Program has implemented migration flow augmentation for the
35 San Joaquin River basin to improve juvenile and adult migration for fall-run Chinook salmon (San
36 Joaquin River Group Authority 2007). The program also includes seasonal reductions in SWP/CVP
37 export rates that may benefit juvenile spring-run Chinook salmon during their emigration period.
38 The program was designed in the framework of adaptive management to improve the survival of
39 juvenile salmonids migrating from the river through the Delta while providing an experimental
40 framework to quantitatively evaluate the contribution of each action to salmonid survival. The
41 incremental contribution of the program conditions to overall spring-run salmon survival and adult
42 abundance is uncertain. The program's experimental design and results of survival testing
43 conducted to date are currently undergoing peer review and will be the subject of a review

1 conducted by the State Water Board. Based on results and recommendations from these technical
2 reviews, the experimental design and testing program are expected to be refined.

3 The EPA's Iron Mountain Mine remediation involves the removal of toxic metals in acidic mine
4 drainage from the Spring Creek Watershed with a state-of-the-art lime neutralization plant.
5 Contaminant loading into the Sacramento River from Iron Mountain Mine has shown measurable
6 reductions since the early 1990s. Decreasing the heavy metal contaminants that enter the
7 Sacramento River should increase the survival of salmonid eggs and juveniles. However, during
8 periods of heavy rainfall upstream of the Iron Mountain Mine, Reclamation substantially increases
9 Sacramento River flows to dilute heavy metal contaminants spilled from the Spring Creek debris
10 dam. This rapid change in flows can cause juvenile salmonids to become stranded or isolated in side
11 channels below Keswick Dam.

12 To eliminate an impediment to migration of adult and juvenile spring-run Chinook salmon and other
13 species, operation of the Red Bluff Diversion Dam ceased in 2011 and dam gates were placed in a
14 permanent open position. A new pumping facility was built that includes a state-of-the-art fish
15 screen.

16 Since 1986, DWR's Delta Fish Agreement Program has approved approximately \$49 million for
17 projects that benefit salmon and steelhead production in the Sacramento-San Joaquin basins and
18 Delta. The Delta Fish Agreement projects that benefit Central Valley spring-run Chinook salmon
19 include water exchange programs on Mill and Deer Creeks; enhanced law enforcement from San
20 Francisco Estuary upstream to the Sacramento and San Joaquin Rivers and their tributaries; design
21 and construction of fish screens and ladders on Butte Creek; and screening of diversions in Suisun
22 Marsh and San Joaquin River tributaries. The Spring-Run Salmon Increased Protection Project
23 provides overtime wages for CDFW wardens to focus on reducing illegal take and illegal water
24 diversions on upper Sacramento River tributaries and adult holding areas, where the fish are
25 vulnerable to poaching. This project covers Mill, Deer, Antelope, Butte, Big Chico, Cottonwood, and
26 Battle Creeks, and has been in effect since 1996. Through the Delta-Bay Enhanced Enforcement
27 Program, initiated in 1994, ten wardens focus their enforcement efforts on salmon, steelhead, and
28 other species of concern from the San Francisco Estuary upstream into the Sacramento and San
29 Joaquin River basins. These two enhanced enforcement programs have likely had significant
30 benefits to spring-run Chinook salmon attributed to CDFW, although results have not been
31 quantified.

32 The Mill and Deer Creek Water Exchange projects will provide new wells that enable diverters to
33 bank groundwater in place of stream flow, thus leaving water in the stream during critical migration
34 and oversummering periods. On Mill Creek, several agreements between Los Molinos Mutual Water
35 Company, Orange Cove Irrigation District, CDFW, and DWR allows DWR to pump groundwater from
36 two wells into the Los Molinos Mutual Water Company canals to pay back Los Molinos Mutual Water
37 Company water rights for surface water released downstream for fish. Although the Mill Creek
38 Water Exchange project was initiated in 1990 and the agreement allows for a well capacity of
39 25 cubic feet per second (cfs), only 12 cfs has been developed to date. In addition, it has been
40 determined that a base flow of greater than 25 cfs is needed from April through June for upstream
41 passage of adult spring-run Chinook salmon in Mill Creek. In some years, water diversions from the
42 creek are curtailed by amounts sufficient to provide for passage of upstream migrating adult spring-
43 run Chinook salmon and downstream migrating juvenile steelhead and spring-run Chinook salmon.

1 The Feather River Hatchery is making efforts to segregate spring-run from fall-run Chinook salmon
2 to enhance and restore the genotype of spring-run Chinook salmon in the Feather River (California
3 Department of Fish and Game 2001; McReynolds et al. 2006).

4 To help reduce the effects of the Red Bluff Diversion Dam operation on migration of adult and
5 juvenile salmonids and other species, the dam gates are now maintained in the open position for a
6 longer period, thereby facilitating greater upstream and downstream migration. Changes in dam
7 operations have benefited both upstream and downstream migration by salmon and have
8 contributed to a reduction in juvenile predation mortality. In 2009, the Bureau of Reclamation
9 (Reclamation) received funding for the Fish Passage Improvement Project at the Red Bluff Diversion
10 Dam to build a pumping facility to provide reliable water supply for high-valued crops in Tehama,
11 Glenn, Colusa, and northern Yolo Counties while providing year-round unimpeded fish passage. This
12 project, which is expected to be completed in late 2012, will eliminate passage issues for spring-run
13 Chinook salmon and other migratory species.

14 Seasonal constraints on sport and commercial fisheries south of Point Arena benefit spring-run
15 Chinook salmon. CDFW has implemented enhanced enforcement efforts to reduce illegal harvests.
16 Central Valley spring-run Chinook salmon is a state-listed fish that is protected by specific in-river
17 fishing regulations.

18 2A.4.7 Recovery Goals

19 The draft recovery plan for Central Valley salmonids, including spring-run Chinook salmon, was
20 released by NMFS on October 19, 2009. Although not final, the overarching goal is the removal of,
21 among other listed salmonids, spring-run Chinook salmon from the federal list of endangered and
22 threatened wildlife (National Marine Fisheries Service 2009b). Several objectives and related
23 criteria represent the components of the recovery goal, including the establishment of at least two
24 viable populations in each historical diversity group, as well as other measurable biological criteria.

25 2A.4.8 References Cited

26 2A.4.8.1 Literature Cited

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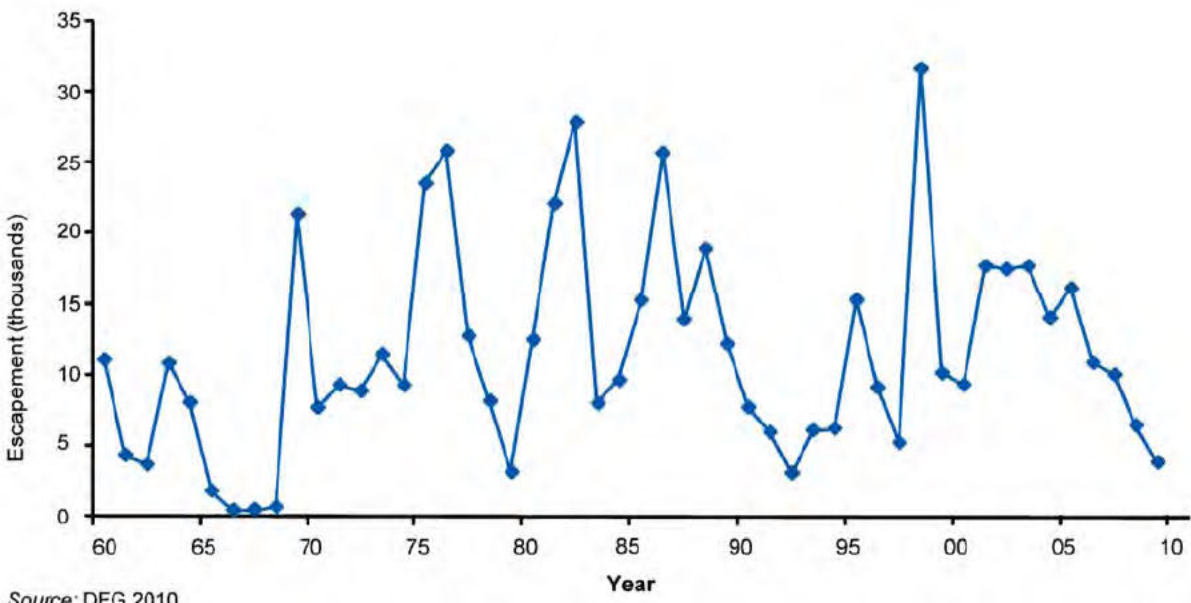
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**Figure 2A.4-1
Central Valley Spring-Run Chinook Salmon Inland Range**



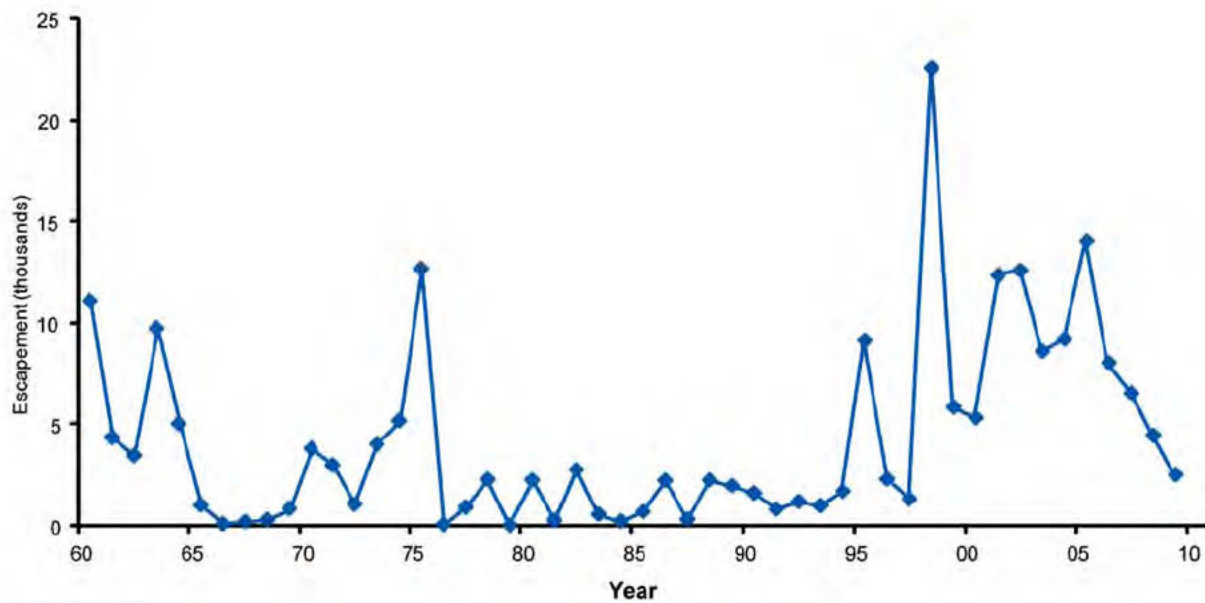
Source: DFG 2010

SOURCE: California Department of Fish and Game. 2010. Annual spawner escapement estimates for all rivers in the Central Valley. September. Available: <<http://www.calfish.org/Programs/AdditionalPrograms/CDFGFisheriesBranch/tabid/104/ItemId/123/Default.aspx>>.

BDCP-HCP 00343.12 (8-9-12).tm

Figure 2A.4-2

Estimated Historical Spawner Escapement of Spring-Run Chinook Salmon Throughout the Central Valley (1960-2009)



Source: DFG 2010

SOURCE: California Department of Fish and Game. 2010. Annual spawner escapement estimates for all rivers in the Central Valley. September. Available: <<http://www.calfish.org/Programs/AdditionalPrograms/CDFGFisheriesBranch/tabid/104/ItemId/123/Default.aspx>>.

BDCP-HCP 00343.12 (8-7-12).tm

Figure 2A.4-3

**Estimated Historical Spawner Escapement of Spring-Run Chinook Salmon
in Mill, Deer, and Butte Creeks (1960-2009)**

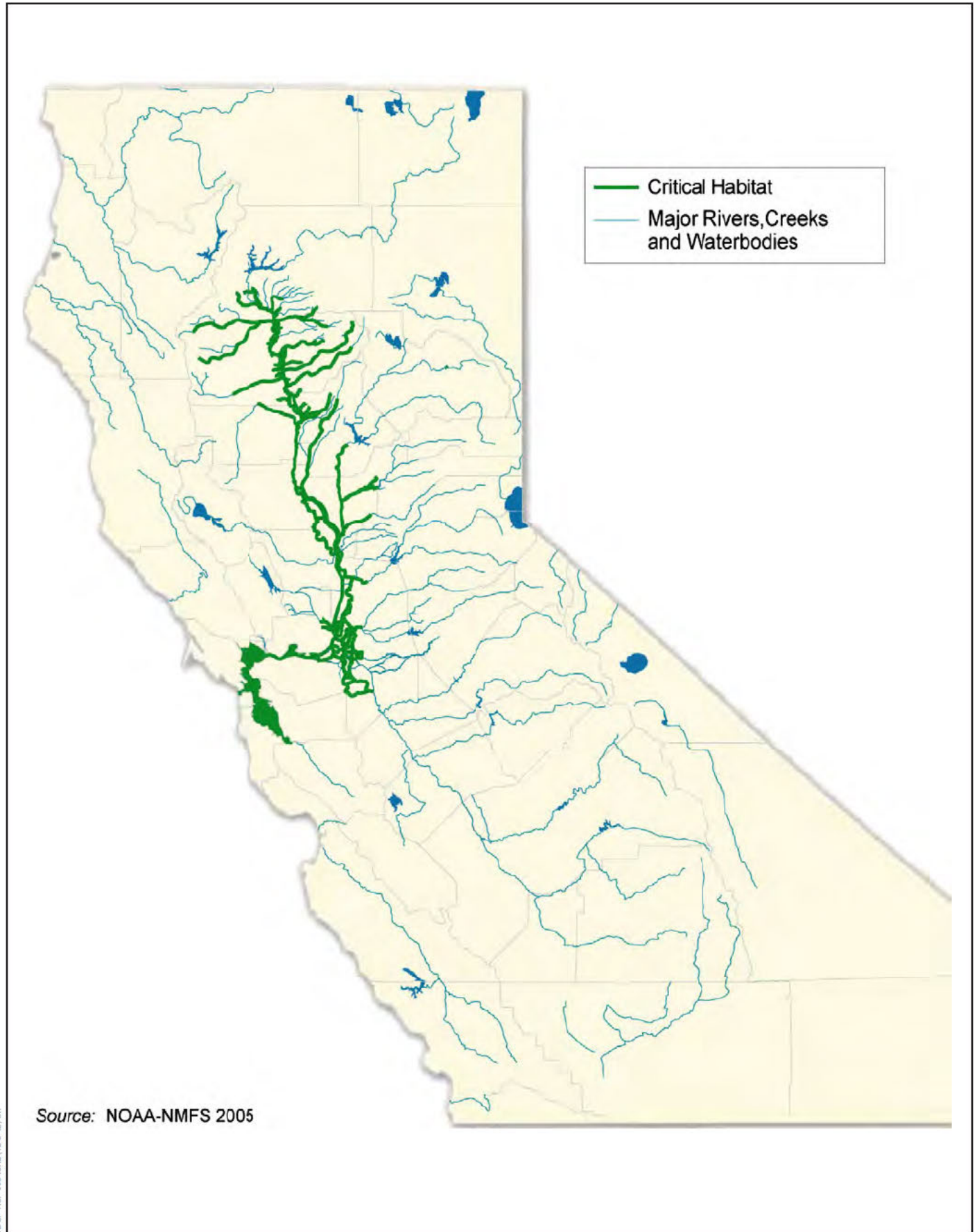
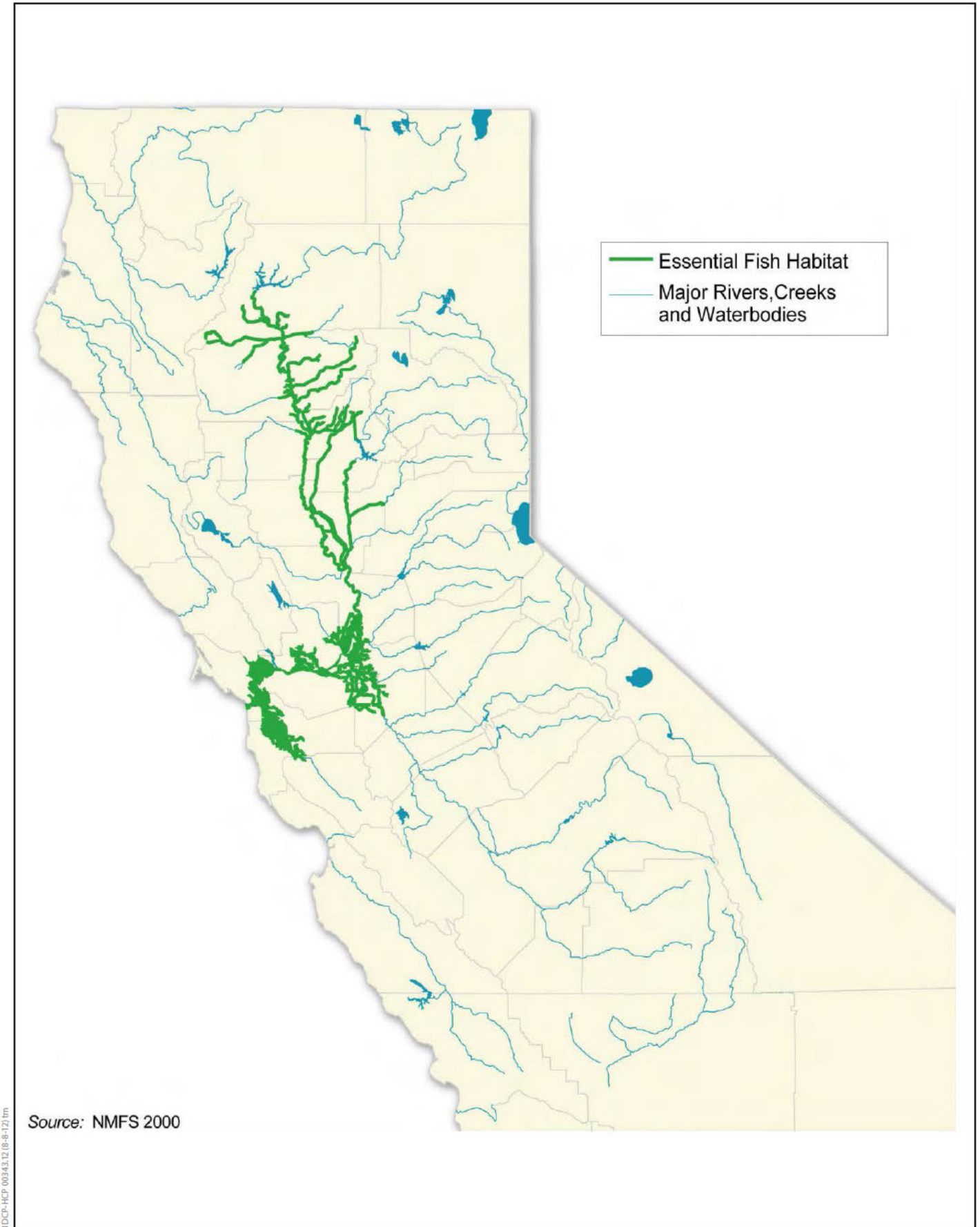


Figure 2A.4-4
Central Valley Spring-Run Chinook Salmon
Inland Designated Critical Habitat



**Figure 2A.4-5
Central Valley Spring-Run Chinook Salmon Inland Essential Fish Habitat**

Central Valley Fall- and Late Fall–Run Chinook Salmon (*Oncorhynchus tshawytscha*)

2A.5.1 Legal Status

The Central Valley fall- and late fall–run Chinook salmon evolutionary significant unit (ESU) includes all naturally spawned populations of fall- and late fall–run Chinook salmon in the Sacramento and San Joaquin River basins and their tributaries east of Carquinez Strait, California (64 *Federal Register* [FR] 50394) (Figure 2A.5-1 and Figure 2A.5-2, respectively). On September 16, 1999, after reviewing the best available scientific and commercial information, the National Marine Fisheries Service (NMFS) determined that listing Central Valley fall- and late fall–run Chinook salmon was not warranted. On April 15, 2004, the Central Valley fall- and late fall–run Chinook salmon ESU was identified by NMFS as a Species of Concern (69 FR 19975). The rationale for this determination included the following items.

- The average 5-year escapement was above 190,000 fish from natural production, although 20–40% of these natural spawners were of hatchery origin.
- Long-term trends were generally stable or increasing, but it was unclear if natural populations were self-sustaining because of the influence of hatchery production.
- Short-term trends for San Joaquin River tributaries were stable or increasing.
- Concerns remained over impacts from high hatchery production and harvest levels, although ocean and freshwater harvest rates have been recently reduced.
- Approximately 40 to 50% of spawning and rearing habitats have been lost or degraded.

In a subsequent 5-year status review of California ESUs (76 FR 50447), NMFS concluded that several Chinook salmon populations identified through genetic sampling, should be included in the Central Valley fall- and late fall–run Chinook salmon ESU (Williams et al. 2011). This includes populations in the Napa and Guadalupe Rivers, along with future populations found in basins inclusive of the San Francisco/San Pablo Bay complex, which express a fall-run timing,

The Central Valley fall- and late fall–run Chinook salmon ESU are not listed under the California Endangered Species Act (CESA). Fall- and late fall–run Chinook salmon are identified as a California Species of Special Concern (Moyle et al. 1995).

2A.5.2 Species Distribution and Status

2A.5.2.1 Range and Status

Central Valley fall-run Chinook salmon historically spawned in all major tributaries, as well as the mainstem of the Sacramento and San Joaquin Rivers (Figure 2A.5-1). The historical geographic distribution of Central Valley late fall–run Chinook salmon is not well understood, but is thought to be less extensive than that of fall-run (Figure 2A.5-2). The late fall–run fish most likely spawned in

1 the upper Sacramento and McCloud Rivers in reaches now blocked by Shasta Dam, as well as in
2 sections of major tributaries where there was adequate cold water in summer. There is also some
3 evidence they once spawned in the San Joaquin River in the Friant region and in other large San
4 Joaquin tributaries (Yoshiyama et al. 1998). A large percentage of fall-run Chinook spawning areas
5 in the Sacramento and San Joaquin Rivers historically inhabited the lower gradient reaches of the
6 rivers downstream of sites now occupied by major dams, such as Shasta and Friant Dams. As a result
7 of the geographic distribution of spawning and juvenile rearing areas, fall-run Chinook salmon
8 populations in the Central Valley were not as severely affected by early water projects that blocked
9 access to upstream areas, as were spring and winter runs of Chinook salmon and steelhead that used
10 higher elevation habitat for spawning and rearing (Reynolds et al. 1993; McEwan 2001). Changes in
11 seasonal hydrologic patterns resulting from operation of upstream reservoirs for water supplies,
12 flood control, and hydroelectric power generation have altered instream flows and habitat
13 conditions for fall-run Chinook salmon and other species downstream of the dams (Williams 2006).

14 The abundance of Central Valley fall- and late fall–run Chinook salmon escapement before 1952 is
15 poorly documented. Reynolds et al. (1993) estimated that production of fall- and late fall–run
16 Chinook salmon on the San Joaquin River historically approached 300,000 adults and probably
17 averaged approximately 150,000 adults. Calkins et al. (1940) estimated fall- and late fall–run
18 Chinook salmon abundance at 55,595 adults in the Sacramento River basin from 1931 to 1939. In
19 the early 1960s, adult fall- and late fall–run Chinook salmon escapement was estimated to be
20 327,000 fish in the Sacramento River basin (California Department of Fish and Game 1965). In the
21 mid-1960s, fall- and late fall–run Chinook salmon escapement to the San Joaquin River basin was
22 estimated to be about 2,400 fish, which spawned in the San Joaquin River tributaries—the
23 Stanislaus, Tuolumne, and Merced Rivers.

24 Long-term trends in adult fall-run Chinook salmon escapement indicate that abundance in the
25 Sacramento River has been consistently higher than abundance in the San Joaquin River
26 (Figure 2A.5-3). Escapement on the Sacramento River has been characterized by relatively high
27 interannual variability ranging from approximately 100,000 to over 800,000 fish. Sacramento River
28 escapement showed a marked increase in abundance between 1990 and 2003 followed by a decline
29 in abundance from 2004 to present. In 2009, adult fall-run Chinook salmon returns to the Central
30 Valley rivers showed a substantial decline in both the Sacramento and San Joaquin River systems.
31 Similar declines in adult escapement were also observed for coho salmon and Chinook salmon
32 returning to other river systems in California (MacFarlane et al. 2008).

33 A variety of factors are thought to have influenced adult escapement on both rivers, including
34 hydrological conditions for migration, spawning, and juvenile rearing; ocean conditions; and
35 management actions. Measures have been implemented since the early 1990s to improve seasonal
36 water temperatures, streamflows, modifications to Red Bluff Diversion Dam gate operations, fish
37 passage, construction of positive barrier fish screens on larger diversions, and improved habitat
38 conditions.

39 Trends in adult fall-run Chinook salmon escapement on the San Joaquin River and tributaries has
40 been relatively low since the 1950s, ranging from several hundred to approximately 100,000 adults
41 (Figure 2A.5-3). Results of escapement estimates have shown a relationship between adult
42 escapement in a cohort year and spring flows on the San Joaquin River 2.5 years earlier when the
43 juvenile in the cohort were rearing and migrating downstream through the Sacramento–San Joaquin
44 River Delta (Delta). Adult escapement appears to be cyclical and may be related to hydrology during

1 the juvenile rearing and migration period, among other factors (San Joaquin River Group Authority
2 2010; California Department of Fish and Game 2008).

3 Population estimates for late fall–run Chinook salmon on the San Joaquin River system are not
4 available, but it is thought that late fall–run Chinook salmon do not regularly spawn in the
5 tributaries of the San Joaquin River (Moyle et al. 1995). Adult escapement estimates for late fall–run
6 Chinook salmon returning to the Sacramento River from 1971 through 2009 have ranged from
7 several hundred to over 40,000 adults. Adult escapement showed a general trend of declining
8 abundance between 1971 and 1997 (Figure 2A.5-4). During the late 1990s and continuing through
9 2006, escapement has increased substantially but is characterized by high interannual variability.
10 The 2008 and 2009 escapement estimates were lower than the previous 4 years, but were not
11 characterized by the massive decline observed for fall-run Chinook salmon (Figure 2A.5-3). Many
12 factors have been identified that may be contributing to the observed trends and patterns in late
13 fall–run Chinook salmon escapement to the upper Sacramento River and its tributaries.

14 **2A.5.2.2 Distribution and Status in the Plan Area**

15 The entire population of the Central Valley fall- and late fall–run Chinook salmon ESU must pass
16 through the Plan Area as adults migrating upstream and juveniles emigrating downstream. Adult
17 Central Valley fall- and late fall–run Chinook salmon migrating into the Sacramento River and its
18 tributaries primarily use the western and northern portions of the Delta, whereas adults entering
19 the San Joaquin River system to spawn use the western, central, and southern Delta as a migration
20 pathway. Fall- and late fall–run Chinook salmon must migrate through the Delta toward the Pacific
21 Ocean and use the Delta, Suisun Marsh, and the Yolo Bypass for rearing to varying degrees,
22 depending on their life stage (fry versus juvenile), size, river flows, and time of year.

23 **2A.5.3 Habitat Requirements and Special** 24 **Considerations**

25 Critical Habitat has not been designated for either fall- or late fall–run Chinook salmon because the
26 ESU is not listed under the federal Endangered Species Act (ESA). However, Central Valley fall- and
27 late fall–run Chinook salmon habitats are protected under the Magnuson-Stevens Fishery
28 Conservation and Management Act as essential fish habitat (EFH). Those waters and substrate that
29 support fall- and late fall–run Chinook salmon growth to maturity are included as EFH (Figure
30 2A.5-5 and Figure 2A.5-6).

31 Although no critical habitat has been designated, the primary constituent elements (PCEs)
32 considered essential for the conservation of other ESA-listed Central Valley salmonids would likely
33 also apply to fall- and late fall–run Chinook salmon. These PCEs include freshwater spawning sites,
34 freshwater rearing sites, freshwater migration corridors, estuarine areas, nearshore marine areas,
35 and offshore marine areas.

36 **2A.5.3.1 Spawning Habitat**

37 Chinook salmon spawning sites include those stream reaches with instream flows, water quality,
38 and substrate conditions suitable to support spawning, egg incubation, and larval development.
39 Central Valley fall-run Chinook salmon currently spawn downstream of dams on every major

1 tributary in the Sacramento and San Joaquin River systems (with the exception of the San Joaquin
2 River downstream of Friant Dam, which is currently the subject of a settlement agreement and
3 salmonid restoration program) in areas containing suitable environmental conditions for spawning
4 and egg incubation.

5 Late fall–run Chinook salmon spawning is limited to the mainstem and tributaries of the Sacramento
6 River. No Chinook salmon spawning habitat is known to occur in the Plan Area.

7 **2A.5.3.2 Freshwater Rearing Habitat**

8 Fall- and late fall–run Chinook salmon rear in streams and rivers with sufficient water flow and
9 floodplain connectivity. They rear in these areas to form and maintain physical habitat conditions
10 that support growth and mobility and provide suitable water quality (e.g., seasonal water
11 temperatures) and forage species that support juvenile salmon growth and cover such as shade,
12 submerged and overhanging large wood, logjams, beaver dams, aquatic vegetation, large rocks and
13 boulders, side channels, and undercut banks. Both spawning areas and migratory corridors might
14 also function as rearing habitat for juveniles, which feed and grow before and during their out-
15 migration. Nonnatal, intermittent tributaries and seasonally inundated flood-control bypasses such
16 as the Yolo Bypass also support juvenile rearing (Sommer et al. 2001). Rearing habitat value is
17 strongly affected by habitat complexity, food supply, and predators. Some of these more complex
18 and productive habitats with floodplains are still present in limited amounts in the Central Valley,
19 for example, the lower Cosumnes River, Sacramento River reaches with setback levees (i.e.,
20 primarily located upstream of the City of Colusa). The channeled, leveed, and riprapped river
21 reaches and sloughs common in the Sacramento and San Joaquin Rivers and throughout the Delta
22 typically have low habitat diversity and complexity, have low abundance of food organisms, and
23 offer little protection from predation by fish and birds. Freshwater rearing habitat has a high
24 conservation value because the juvenile life stage of salmonids is dependent on the function of this
25 habitat for successful growth, survival, and recruitment to the adult population.

26 **2A.5.3.3 Freshwater Migration Corridors**

27 Freshwater migration corridors for fall- and late fall–run Chinook salmon, including river channels,
28 channels through the Delta, and the Bay-Delta estuary, support mobility, survival, and food supply
29 for juveniles and adults. Migration corridors should be free from obstructions (passage barriers and
30 impediments to migration), have favorable water quantity (instream flows) and quality conditions
31 (seasonal water temperatures), and contain natural cover such as submerged and overhanging large
32 wood, aquatic vegetation, large rocks and boulders, side channels, and undercut banks. Migratory
33 corridors are typically downstream of the spawning area and include the lower Sacramento and San
34 Joaquin Rivers, the Delta, and the San Francisco Bay complex extending to coastal marine waters.
35 These corridors allow the upstream passage of adults and the downstream emigration of juvenile
36 salmon. Migratory corridor conditions are strongly affected by the presence of passage barriers,
37 which can include dams, unscreened or poorly screened diversions, and degraded water quality. For
38 freshwater migration corridors to function properly, they must provide adequate passage, provide
39 suitable migration cues, reduce false attraction, avoid areas where vulnerability to predation is
40 increased, and avoid impediments and delays in both upstream and downstream migration. For this
41 reason, freshwater migration corridors are considered to have a high conservation value.

42 Results of mark-recapture studies conducted using juvenile Chinook salmon released into both the
43 Sacramento and San Joaquin Rivers have shown high mortality during passage downstream through

1 the rivers and Delta (Brandes and McLain 2001; Newman and Rice 2002; Hanson 2008). Mortality
2 for juvenile salmon is typically greater on the San Joaquin River than for those fish emigrating from
3 the Sacramento River. Results of survival studies have shown that closing the Delta Cross Channel
4 gates and installing the Head of Old River Barrier to reduce the movement of juvenile salmon into
5 the Delta contributes to improved survival of emigrating juvenile Chinook salmon. Observations at
6 the State Water Project (SWP) and the Central Valley Project (CVP) fish salvage facilities have shown
7 that very few of these marked salmon were entrained and salvaged at the export facilities. Although
8 factors contributing to high juvenile mortality have not been quantified, results of anecdotal
9 observations and acoustic tagging experiments suggest the exposure to adverse water quality
10 conditions leading to mortality and vulnerability to predation mortality are two of the factors
11 contributing to the high juvenile mortality observed in the rivers and Delta.

12 **2A.5.3.4 Estuarine Areas**

13 Estuarine migration and juvenile rearing habitats should be free of obstructions (i.e., dams and other
14 barriers) and provide suitable water quality, water quantity (river and tidal flows), and salinity
15 conditions to support juvenile and adult physiological transitions between fresh- and saltwater.
16 Natural cover, such as submerged and overhanging large wood, aquatic vegetation, and side
17 channels, provides juvenile and adult foraging. Estuarine areas contain a high conservation value
18 because they support juvenile Chinook salmon growth, smolting, and the avoidance of predators, as
19 well as provide a transition to the ocean environment.

20 **2A.5.3.5 Ocean Habitats**

21 Biologically productive coastal waters are an important habitat component for Central Valley fall-
22 and late fall–run Chinook salmon. Juvenile fall-run and late fall–run Chinook salmon inhabit near-
23 shore coastal marine waters for typically 2 to 4 years before adults return to Central Valley rivers to
24 spawn. During their marine residence Chinook salmon forage on krill, squid, and other marine
25 invertebrates, as well as a variety of fish such as northern anchovy and Pacific herring. These
26 features are essential for conservation because without them juveniles cannot forage and grow to
27 adulthood.

28 Results of oceanographic studies have shown the variation in ocean productivity off the West Coast
29 within and among years. Changes in ocean currents and upwelling have been identified as
30 significant factors affecting ocean-derived nutrient availability, phytoplankton and zooplankton
31 production, and the availability of other forage species in near-shore surface waters (Wells et al.
32 2012). Ocean conditions at the end of the salmon’s ocean residency period can be important, as
33 indicated by the effect of the 1983 El Niño on the size and fecundity of Central Valley fall-run
34 Chinook salmon (Wells et al. 2006). Although the effects of ocean conditions on Chinook salmon
35 growth and survival have not been investigated extensively, recent observations since 2007 have
36 shown a significant decline in the abundance of adult Chinook salmon and coho salmon returning to
37 California rivers and streams (fall-run adult returns to the Sacramento and San Joaquin Rivers were
38 the lowest on record [Pacific Fishery Management Council 2008]). This drop has been hypothesized
39 to be the result of declines in ocean productivity and associated high mortality rates during the
40 period when these fish were rearing in near-shore coastal waters (MacFarlane et al. 2008). The
41 importance of changes in ocean conditions to growth, survival, and population abundance of Central
42 Valley Chinook salmon is undergoing further investigation, although relatively rapid changes in

1 ocean conditions would act on top of the long-term, steady degradation of the freshwater and
2 estuarine environment (Lindley et al. 2009).

3 **2A.5.4 Life History**

4 The following life history information was summarized primarily from the *Final Restoration Plan for*
5 *the Anadromous Fish Restoration Program* (U.S. Fish and Wildlife Service 2001a).

6 Chinook salmon exhibit two characteristic freshwater life history types (Healey 1991). Stream-type
7 adult Chinook salmon enter fresh water months before spawning, and their offspring reside in fresh
8 water 1 or more years following emergence. In contrast, ocean-type Chinook salmon spend
9 significantly less time in fresh water, spawning soon after entering fresh water as adults and
10 migrating to the ocean as juvenile fry or parr in their first year. Adequate stream flows and cool
11 water temperatures are more critical for the survival of Chinook salmon exhibiting the stream-type
12 life history behaviors because of their residence in fresh water both as adults and juveniles over the
13 warmer summer months.

14 Central Valley fall-run Chinook salmon exhibit an ocean-type life history. Adult fall-run Chinook
15 salmon migrate through the Delta and into Central Valley rivers from June through December and
16 spawn from September through December (Table 2A.5-1). Peak spawning activity usually occurs in
17 October and November. The life history characteristics of late fall–run Chinook salmon are not well
18 understood; however, they are thought to exhibit a stream-type life history. Adult late fall–run
19 Chinook salmon migrate through the Delta and into the Sacramento River from October through
20 April and may wait 1 to 3 months before spawning from December through April (Table 2A.5-2).
21 Peak spawning activity occurs in February and March. Chinook salmon typically mature between
22 2 and 6 years of age (Myers et al. 1998). The majority of Central Valley fall-run Chinook salmon
23 spawn at age 3.

24 Information on the migration rates of Chinook salmon in fresh water is scant, and is mostly taken
25 from the Columbia River basin where migration behavior information is used to assess the effects of
26 dams on salmon travel times and passage (Matter et al. 2003). Adult Chinook salmon upstream
27 migration rates ranged from 29 to 32 kilometers per day in the Snake River, a Columbia River
28 tributary (Matter et al. 2003). Keefer et al. (2004) found migration rates of adult Chinook salmon in
29 the Columbia River to range between approximately 10 kilometers per day to greater than
30 35 kilometers per day. Adult Chinook salmon with sonic tags have been tracked throughout the
31 Delta and the lower Sacramento and San Joaquin Rivers (CALFED Bay-Delta Program 2001).

1 **Table 2A.5-1. Temporal Occurrence of Adult and Juvenile Central Valley Fall-Run Chinook Salmon in**
 2 **the Sacramento River and Delta**

Location	Jan	Feb	Mar	Apr	May	Jun	Jul	Aug	Sep	Oct	Nov	Dec
Adult												
Delta ¹												
Sacramento River Basin ²												
San Joaquin River ²												
Juvenile												
Sacramento River at Red Bluff ³												
Delta (beach seine) ⁴												
Mossdale (trawl) ⁴												
West Sacramento River (trawl) ⁴												
Chipps Island (trawl) ⁴												
Knights Landing (trap) ⁵												
Relative Abundance:	■ = High				■ = Medium				■ = Low			
Note: Darker shades indicate months of greatest relative abundance ¹ State Water Project and Federal Water Project fish salvage data 1981-1988 ² Yoshiyama et al. 1998; Moyle 2002; Vogel and Marine 1991 ³ Martin et al. 2001 ⁴ U.S. Fish and Wildlife Service 2001b ⁵ Snider and Titus 2000												

3

1 **Table 2A.5-2. Temporal Occurrence of Adult and Juvenile Central Valley Late fall–run Chinook Salmon**
 2 **in the Sacramento River and Delta**

Location	Jan	Feb	Mar	Apr	May	Jun	Jul	Aug	Sep	Oct	Nov	Dec
Adult												
Delta ¹												
Sacramento River Basin ²												
Juvenile												
Sacramento River at Red Bluff ³												
West Sacramento River (trawl) ⁴												
Delta (beach seine) ⁴												
Chippis Island (trawl) ⁴												
Knights Landing (trap) ⁵												
Relative Abundance:	= High				= Medium				= Low			
Note: Darker shades indicate months of greatest relative abundance												
¹ Moyle 2002												
² Yoshiyama et al. 1998; Moyle 2002; Vogel and Marine 1991												
³ Martin et al. 2001												
⁴ U.S. Fish and Wildlife Service 2001b												
⁵ Snider and Titus 2000												

3

4 These fish exhibited substantial upstream and downstream movement in a random fashion while
 5 migrating upstream several days at a time. Adult salmonids migrating upstream, particularly larger
 6 salmon such as Chinook (Hughes 2004), are assumed to make greater use of pool and mid-channel
 7 habitat than they do of channel margins (Stillwater Sciences 2004). Adult salmon are thought to
 8 exhibit crepuscular behavior during their upstream migrations, primarily migrating during twilight
 9 hours (Hallock et al. 1970).

10 Chinook salmon spawn in clean, loose gravel in swift, relatively shallow riffles, or along the margins
 11 of deeper river reaches where suitable water temperatures, depths, and velocities favor redd
 12 construction and oxygenation of incubating eggs. Chinook salmon spawning typically occurs in
 13 gravel beds located at the tails or downstream ends of holding pools (U.S. Fish and Wildlife Service
 14 1995). Egg incubation for Central Valley Chinook salmon begins with spawning in September and
 15 can extend into March (Vogel and Marine 1991). Egg incubation for late fall–run salmon occurs from
 16 December through June (Vogel and Marine 1991; Earley et al. 2010).

17 Fry emergence generally occurs at night. Upon emergence from the gravel, fry swim or are displaced
 18 downstream (Healey 1991). Fry seek streamside habitats containing beneficial aspects such as
 19 riparian vegetation and associated substrates that provide aquatic and terrestrial invertebrates,
 20 predator avoidance cover, and slower water velocities for resting (National Marine Fisheries Service
 21 1996). These shallow water habitats have been described as more productive juvenile salmon
 22 rearing habitat than the deeper main river channels. Higher juvenile salmon growth rates (partially

1 due to greater prey consumption rates) and favorable environmental temperatures have been
2 associated with floodplains that have extensive shallow water habitats (Sommer et al. 2001).

3 Central Valley fall-run Chinook salmon fry (i.e., juveniles shorter than 2 inches long) generally
4 emerge from December through March, with peak emergence occurring by the end of January. In
5 general, fall-run Chinook salmon fry abundance in the Delta increases following high winter flows.
6 Most fall-run Chinook salmon fry rear in fresh water from December through June, with emigration
7 as smolts occurring primarily from January through June (Table 2A.5-1). Smolts that arrive in the
8 estuary after rearing upstream migrate quickly through the Delta and Suisun and San Pablo Bays. A
9 very small number (generally less than 5%) of fall-run juveniles spend over a year in fresh water
10 and emigrate as yearling smolts the following November through April.

11 Central Valley late fall–run Chinook salmon fry generally emerge from April through June. Late
12 fall–run fry rear in fresh water from April through the following April and emigrating as smolts from
13 October through February (Snider and Titus 2000) . Juvenile fall-run Chinook salmon out-migration
14 through the Delta is thought to be primarily a diurnal activity, whereas out-migration of juvenile late
15 fall–run salmon through the Delta is thought to occur primarily at night (Wilder and Ingram 2006).
16 There are a variety of possible explanations for the difference in diel activity between races,
17 including fish size, water temperature, flow rate, and water clarity during downstream migration.
18 Once downstream movement has commenced, individuals may continue this movement until
19 reaching the estuary or they may reside in the stream for a few weeks to a few months (Healey
20 1991). Juvenile Chinook salmon migration rates vary considerably and likely depend on the
21 physiological stage of the fish and hydrologic conditions. Kjelson et al. (1982) found Chinook salmon
22 fry traveled downstream as fast as 30 kilometers per day in the Sacramento River. Sommer et al.
23 (2001) found rates ranging from approximately 1 kilometer to greater than 10 kilometers per day in
24 the Yolo Bypass.

25 As juvenile Chinook salmon grow, they move into deeper water with higher current velocities, but
26 still seek shelter and velocity refugia to minimize energy expenditures (Healey 1991). Catches of
27 juvenile salmon in the Sacramento River near West Sacramento by the U.S. Fish and Wildlife Service
28 (USFWS) (1997) indicate that larger juveniles were captured in the main channel and smaller-sized
29 fry along the channel margins. Where the river channel is greater than 9 to 10 feet in depth, juvenile
30 salmon tend to inhabit the surface waters (Healey 1980). Streamflow and/or turbidity increases in
31 the upper Sacramento River basin are thought to stimulate juvenile emigration (Kjelson et al. 1982;
32 Brandes and McLain 2001).

33 As Chinook salmon begin to smolt (i.e., make the physiological changes necessary for life in
34 saltwater), they are found rearing further downstream where ambient salinity reaches 1.5 to
35 2.5 parts per thousand (Healey 1980; Levy and Northcote 1981). In the Delta, juvenile Chinook
36 salmon forage in shallow areas with protective cover, such as tidally influenced sandy beaches and
37 shallow vegetated zones (Meyer 1979; Healey 1980). Cladocerans, copepods, amphipods, and
38 dipteran larvae, as well as small arachnids and ants, are common prey items (Kjelson et al. 1982;
39 Sommer et al. 2001).

40 Juvenile Chinook salmon movement in the estuarine habitat is dictated by the interaction between
41 tidally driven saltwater intrusions through the San Francisco Bay and freshwater outflow from the
42 Sacramento and San Joaquin Rivers. Juvenile Chinook salmon follow rising tides into shallow water
43 habitats from the deeper main channels, and return to the main channels when the tides recede
44 (Levy and Northcote 1981; Healey 1991). Juvenile Chinook salmon were found to spend about

1 40 days migrating through the Delta to the mouth of San Francisco Bay and grew little in length or
2 weight until they reached the Gulf of the Farallones (MacFarlane and Norton 2002). Based on the
3 mainly ocean-type life history observed (i.e., fall-run Chinook salmon), MacFarlane and Norton
4 (2002) concluded that unlike other salmonid populations in the Pacific Northwest, Central Valley
5 Chinook salmon smolts currently show little estuarine dependence and may benefit from expedited
6 ocean entry. However, this may not be the case for emigrating fry that rear for a longer period in the
7 Delta and estuary before emigrating to coastal marine waters. In addition, changes in habitat
8 conditions in the Delta over the past century may have resulted in a reduction in extended juvenile
9 salmon rearing when compared to periods during which habitat for juvenile fall-run and late
10 fall–run salmon rearing was more suitable.

11 Central Valley Chinook salmon begin their ocean life in the coastal marine waters of the Gulf of the
12 Farallones from where they distribute north and south along the continental shelf, primarily
13 between Point Conception and Washington State (Healey 1991). Upon reaching the ocean, juvenile
14 Chinook salmon feed on larval and juvenile fishes, plankton, and other marine invertebrates (Healey
15 1991; MacFarlane and Norton 2002). Chinook salmon grow rapidly in the ocean environment, with
16 growth rates dependent on water temperatures and food availability (Healey 1991). The first year of
17 ocean life is considered a critical period of high mortality for Chinook salmon that largely
18 determines survival to harvest or spawning (Beamish and Mahnken 2001; Quinn 2005).

19 Recovery of coded-wire tagged Chinook salmon from the Feather River Hatchery in the ocean
20 recreational and commercial fisheries (Pacific States Marine Fisheries Commission Regional Mark
21 Information System database) indicates that Central Valley fall-run Chinook salmon adults are
22 broadly distributed along the Pacific Coast from northern Oregon to Monterey. Recovery of tagged
23 late fall–run Chinook salmon from the Coleman Hatchery in the ocean recreational and commercial
24 fisheries (Pacific States Marine Fisheries Commission Regional Mark Information System database)
25 indicates that Central Valley late fall–run Chinook salmon adults are the most broadly distributed
26 along the Pacific Coast of the Central Valley salmon, ranging from British Columbia to Monterey.

27 Like other ocean-type Chinook salmon, Central Valley fall- and late fall–run Chinook salmon remain
28 near the coast throughout their ocean life (Healey 1983, 1991; Myers et al. 1984). Central Valley fall-
29 and late fall–run Chinook salmon remain in the ocean for 2 to 5 years. Fall-run Chinook salmon
30 mature in the ocean before returning to fresh water to spawn. Late fall–run Chinook salmon may
31 return to fresh water as immature adults as indicated by a 1- to 3-month delay in spawning once
32 reaching the spawning grounds.

33 2A.5.5 Threats and Stressors

34 The following have been identified as important threats and stressors to fall- and late fall–run
35 Chinook salmon (without priority). Additionally, recent record low numbers of fall-run Chinook
36 salmon adult returns to the Central Valley (Pacific Fishery Management Council 2008) suggest that
37 ocean conditions may be an important stressor to the ESU (MacFarlane et al. 2008), although the
38 mechanisms driving this potential effect are not well understood. Lindley et al. (2009) found that
39 unusual ocean conditions in the spring of 2005 and 2006 led to poor growth and survival of juvenile
40 salmon entering the ocean in those years, including Sacramento River fall Chinook salmon. From
41 2007 to 2009, the Central Valley also experienced drought conditions and low river and stream
42 discharges, which are generally associated with lower survival of Chinook salmon. There is a
43 possibility that with the recent cessation of the drought and a return to more typical patterns of

1 upwelling and sea-surface temperatures, declining trends in abundance may reverse in the near
2 future (National Marine Fisheries Service 2011).

3 **2A.5.5.1 Reduced Staging and Spawning Habitat**

4 Access to the upper extent of the historical upstream spawning habitat for fall- and late fall–run
5 Chinook salmon (Figure 2A.5-1 and Figure 2A.5-2) has been eliminated or degraded by artificial
6 structures (e.g., dams and weirs) associated with water storage and conveyance, flood control, and
7 diversions and exports for municipal, industrial, agricultural, and hydropower purposes (Yoshiyama
8 et al. 1998). Because spawning locations of fall- and late fall–run Chinook salmon are typically in the
9 lower reaches of rivers, fall- and late fall–run Chinook salmon have been less affected by dam
10 construction relative to other Central Valley salmonids. Spawning habitat for fall- and late fall–run
11 Chinook salmon is still widely distributed in the Sacramento River basin, but more limited in the San
12 Joaquin River basin.

13 Upstream diversions and dams have decreased downstream flows and altered the seasonal
14 hydrologic patterns. These factors have been identified as contributing to delays in upstream
15 migration by adults, contributing to increased mortality of out-migrating juveniles, and responsible
16 for making some streams uninhabitable for fall- and late fall–run salmon (Yoshiyama et al. 1998;
17 California Department of Water Resources 2005). Dams and reservoir impoundments and
18 associated reductions in peak flows have blocked gravel recruitment and reduced flushing of
19 sediments from existing gravel beds, reducing and degrading natal spawning grounds. Further,
20 reduced flows can lower attraction cues for adult spawners, causing straying and delays in spawning
21 (California Department of Water Resources 2005). Adult salmon migration delays can reduce
22 fecundity and increase susceptibility to disease and harvest (McCullough 1999) Because fall-run
23 Chinook salmon spawn shortly after entering fresh water, a delay in migration can have substantial
24 impacts on prespawning mortality and spawning success relative to other races of Chinook salmon.

25 The Red Bluff Diversion Dam located on the Sacramento River has been identified as a barrier and
26 impediment to adult upstream migration. Although the Red Bluff Diversion Dam is equipped with
27 fish ladders, migration delays have been reported when the dam gates are closed. Mortality as a
28 result of increased predation by Sacramento pikeminnow on juvenile salmon passing downstream
29 through the fish ladder has also been identified as a factor affecting abundance of salmon produced
30 on the Sacramento River (Hallock 1991). The dam gates were placed in a permanent open position
31 in September 2011, and a new pump facility with a state-of-the-art fish screen was subsequently
32 constructed. The project is expected to benefit both upstream and downstream migration and
33 contribute to a reduction in juvenile predation mortality.

34 **2A.5.5.2 Reduced Rearing and Outmigration Habitat**

35 Natural migration corridors for juvenile fall- and late fall–run Chinook salmon consist of complex
36 habitat types, including stream banks, floodplains, marshes, and shallow water areas used as rearing
37 habitat during out-migration. Much of the Sacramento and San Joaquin River corridors and Delta
38 have been leveed, channelized, and modified with riprap for flood protection, thereby reducing and
39 degrading the value and availability of natural habitat for rearing and emigrating juvenile Chinook
40 salmon (Brandes and McLain 2001). Juvenile out-migration delays associated with artificial passage
41 impediments can reduce fitness and increase susceptibility to diversion screen impingement,
42 entrainment, disease, and predation. Modification of natural flow regimes from upstream reservoir
43 operations has resulted in dampening of the hydrograph, reducing the extent and duration of

1 seasonal floodplain inundation and other flow-dependent habitat used by migrating juvenile
2 Chinook salmon (70 FR 52488; Sommer et al. 2001; California Department of Water Resources
3 2005). Recovery of floodplain habitat in the Central Valley has been found to contribute to increases
4 in production in Chinook salmon (Sommer et al. 2001). Reductions in flow rates have resulted in
5 increased water temperature and residence time, and reduced dissolved oxygen levels in localized
6 areas of the Delta (e.g., Stockton Deep Water Ship Channel). Reduced dissolved oxygen levels in the
7 San Joaquin River during summer and fall have been identified as a water quality barrier to salmon
8 migration (Central Valley Regional Water Quality Control Board 2007).

9 Tidal and floodplain habitat areas provide important rearing habitat for foraging juvenile salmonids,
10 including fall-run Chinook salmon. Studies have shown that these salmonids may spend 2 to
11 3 months rearing in these habitat areas, and losses resulting from land reclamation and levee
12 construction are considered to be major stressors on juvenile salmonids (Williams 2009). Similarly,
13 channel margins provide valuable rearing and connectivity habitat along migration corridors,
14 particularly for smaller juvenile fry, such as fall-run Chinook salmon. However, these habitats are
15 expected to provide less benefit to larger stream-type juvenile migrants, such as late fall–run
16 Chinook salmon, which tend to spend less time rearing and foraging in the lower river reaches and
17 the Delta.

18 **2A.5.5.3 Predation by Nonnative Species**

19 Predation on juvenile salmon by nonnative fish has been identified as an important threat to fall-
20 and late fall–run Chinook salmon in areas with high densities of nonnative fish (e.g., small and large
21 mouth bass, striped bass, and catfish) that prey on out-migrating juvenile salmon (Lindley and Mohr
22 2003). Nonnative aquatic vegetation, such as Brazilian waterweed (*Egeria densa*) and water
23 hyacinth (*Eichhornia crassipes*), provide suitable habitat for nonnative predators (Nobriga et al.
24 2005; Brown and Michniuk 2007). Predation risk may also vary with increased temperatures.
25 Metabolic rates of nonnative, predatory fish increase with increasing water temperatures based on
26 bioenergetic studies (Loboschewsky et al. 2009; Miranda et al. 2010). Upstream gravel pits and
27 flooded ponds attract nonnative predators because of their depth and lack of cover for juvenile
28 salmon (California Department of Water Resources 2005). The low spatial complexity and reduced
29 habitat diversity (e.g., lack of cover) of channelized waterways in the rivers and Delta reduce refugia
30 from predators (Raleigh et al. 1984; Missildine et al. 2001; 70 FR 52488).

31 Predation by native species, such as the Sacramento pikeminnow in the Sacramento River at the Red
32 Bluff Diversion Dam has also been identified as a potentially significant source of mortality on
33 juvenile salmonids.

34 **2A.5.5.4 Harvest**

35 Fall-run Chinook salmon have been the most abundant species in the Central Valley for many years
36 and have supported much of the California commercial and sport fishery (Lindley et al. 2004).
37 However, a sharp decline in returning fall-run Chinook salmon in recent years, and the influence of
38 large-scale hatchery production on the genetics of the species (Barnett-Johnson et al. 2007) have
39 prompted concern for the fall-run stock.

40 Commercial or recreational harvest of fall- and late fall–run Chinook salmon populations in the
41 ocean and inland fisheries has been a subject of management actions by the California Fish and
42 Game Commission and the Pacific Fishery Management Council. Coastal marine waters offshore of

1 San Francisco Bay are a mixed stock fishery comprised of both wild and hatchery produced salmon.
2 As a result of differences in survival rates for egg incubation, rearing, and emigration, juvenile
3 salmon produced in streams and rivers have relatively low survival rates compared to Central Valley
4 salmon hatcheries, which have relatively high survival rates. Therefore, naturally reproducing
5 Chinook salmon populations are less able to withstand high harvest rates compared to hatchery-
6 based stocks (Knudsen et al. 1999). The ocean fishery for fall- and late fall–run Chinook salmon is
7 supplemented by hatchery enhancement programs (U.S. Fish and Wildlife Service 1999; Williams
8 2006). The Coleman National Fish Hatchery produces approximately 12 million fall-run and
9 1 million late fall–run Chinook salmon juveniles each year to mitigate for habitat loss from
10 construction of Shasta and Keswick Dams (Williams 2006). Fall-run Chinook salmon are also
11 produced at hatcheries on the Feather, American, Mokelumne, and Merced Rivers (Williams 2006).
12 Harvest as a result of the commercial and recreational fisheries may ultimately be having
13 detrimental effects on wild spawners in this mixed stock fishery, but few data are available.
14 Commercial fishing for salmon is managed by the Pacific Fishery Management Council and is
15 constrained by time and area to meet the Sacramento River winter-run ESA consultation standard
16 and restrictions that require minimum size limits and use of circle hooks by anglers.

17 Beginning in 2007, Central Valley hatcheries have implemented a proportional marking program
18 (tagging a set percentage of salmon produced in each hatchery) that is designed to provide
19 improved information on the effects of harvest on various stocks of Chinook salmon. The program
20 also provides information on ocean migration patterns, growth and survival for fish released at
21 various life stages and locations, the contribution of hatcheries to the adult population, straying
22 among hatcheries and watersheds, the relative contribution of in-river versus hatchery production,
23 and other data that will assist managers in refining harvest regulations. Results of coded wire tag
24 mark-recapture studies and data from the proportional marking program are continually being
25 reviewed and analyzed each year, and used to modify harvest regulations and Central Valley salmon
26 management.

27 **2A.5.5.5 Reduced Genetic Diversity and Integrity**

28 Artificial propagation programs (hatchery production) for fall- and late fall–run Chinook salmon in
29 the Central Valley present multiple threats to wild (in-river spawning) Chinook salmon populations,
30 including genetic introgression by hatchery origin fish that spawn naturally and interbreed with
31 local wild populations (U.S. Fish and Wildlife Service 2001a; Bureau of Reclamation 2004; Goodman
32 2005). Central Valley hatcheries are recognized as a significant and persistent threat to wild
33 Chinook salmon and steelhead populations and fisheries (National Marine Fisheries Service 2009a).
34 Interbreeding with hatchery fish contributes directly to reduced genetic diversity and introduces
35 maladaptive genetic changes to the wild population (California Department of Fish and Game 1995;
36 CALFED Bay-Delta Program 2004; Myers et al. 2004; Araki et al. 2007). In addition, releasing
37 hatchery smolts downstream of hatcheries has resulted in an increase in straying rates, further
38 reducing genetic diversity among populations (Williamson and May 2005). Central Valley hatcheries
39 are currently undergoing a detailed review by NMFS and the California Department of Fish and
40 Wildlife (CDFW) as part of a comprehensive hatchery master plan process. Various techniques and
41 actions for reducing the effects of hatchery production on the genetic characteristics of Chinook
42 salmon have been identified as part of the hatchery review. These include, but are not limited to, the
43 following practices.

- 44 ● Seasonally selecting brood stock for hatchery use in proportion to adult escapement to the river.

- 1 • Selecting brood stock from various age classes (including grilse) that represents the age
- 2 structure of the wild population.
- 3 • Selecting brood stock by tagging and conducting genetic testing.
- 4 • Increasing the number of adults used as brood stock to increase genetic diversity.
- 5 • Reducing the interbasin transfer of eggs and fry.
- 6 • Imprinting juveniles to reduce straying among watersheds.

7 These and other hatchery management methods (e.g., reducing the use of antibiotics and
8 implementing juvenile release strategies to reduce effects on wild rearing juveniles, and planning
9 volitional releases) are expected to reduce the potential risk of hatchery production on the genetics
10 and success of wild populations. However, artificial selection for traits that assure individual success
11 in a hatchery setting (e.g., rapid growth and tolerance to crowding) are difficult to avoid (Bureau of
12 Reclamation 2004).

13 The potential for inter-breeding between Central Valley spring- and fall-run salmon stocks is
14 generally identified as a genetic concern (Yoshiyama et al. 1998). However, some studies indicate no
15 evidence of natural hybridization among Chinook salmon runs despite the spatial and temporal
16 overlap (Banks et al. 2000). Spring- and fall-run Chinook salmon were historically isolated in time
17 and space during spawning; however, the construction of dams and reduction in flows
18 have eliminated access to historical spawning areas of spring-run salmon in the upper tributaries
19 and streams, forcing spring-run salmon to spawn in lower elevation areas also used by fall-run
20 salmon (Yoshiyama et al. 1998). Hybridization between spring- and fall-run salmon is a particular
21 concern on the Feather River, where both runs occur, and is a potential concern for future
22 restoration of salmon on the San Joaquin River downstream of Friant Dam. However, the genotypic
23 proportions in the Butte Creek spring run cluster farther from the fall run versus the spring run
24 from Deer and Mill Creeks. This challenges the hybridization hypothesis (Banks et al. 2000), which
25 proposes that the cluster would be closer to the fall run. Deer and Mill Creeks, like many of the other
26 Central Valley tributaries, have a reduced risk of hybridization because the runs can segregate
27 geographically in the watersheds.

28 **2A.5.5.6 Entrainment**

29 The vulnerability of fall- and late fall–run Chinook salmon to entrainment and salvage at the SWP
30 and CVP export facilities varies in response to multiple factors, including the seasonal and
31 geographic distribution of juvenile salmon in the Delta, operation of Delta Cross Channel gates and
32 Head of Old River Barrier, hydrodynamic conditions occurring in the central and southern regions of
33 the Delta (e.g., Old and Middle Rivers), and export rates. The losses of fish to entrainment mortality
34 has been identified as an impact on Chinook salmon populations (Kjelson and Brandes 1989).
35 Kimmerer (2008) estimated that losses of Chinook salmon may have been up to 10% at high rates of
36 south Delta export pumping but noted considerable uncertainty in the estimates because prescreen
37 losses due to predation and other factors are difficult to quantify.

38 Juvenile fall-run Chinook salmon tend to be distributed in the central and southern Delta where they
39 have an increased risk of entrainment/salvage between January and April (Table 2A.5-1). Juvenile
40 late fall–run Chinook salmon tend to be distributed in the Delta primarily between December and
41 January and again between April and May (Table 2A.5-2). The effect of changing hydrodynamics in
42 Delta channels, such as reversed flows in Old and Middle Rivers resulting from SWP and CVP export

1 operations, has the potential to increase attraction of emigrating juveniles into false migration
2 pathways, delay emigration through the Delta, and directly or indirectly increase vulnerability to
3 entrainment at unscreened diversions, risk of predation, and the duration of exposure to seasonally
4 elevated water temperatures and other water quality conditions.

5 SWP and CVP exports have been shown to affect the tidal hydrodynamics (e.g., water current
6 velocities and direction). The magnitude of these hydrodynamic effects vary in response to a variety
7 of factors that include the tidal stage and magnitude of ebb and flood tides, the rate of SWP and CVP
8 exports, operation of the Clifton Court Forebay radial gate opening, and inflow from the upstream
9 tributaries. Chinook salmon behaviorally respond to hydraulic cues (e.g., water currents) during
10 both upstream adult and downstream juvenile migration through the Delta. During the past several
11 years additional investigations have been designed using radio or acoustically tagged juvenile
12 Chinook salmon to monitor their migration behavior through the Delta channels and assess the
13 effects of changes in hydraulic cues and SWP and CVP export operations on migration (Holbrook et
14 al. 2009; Perry et al. 2010; San Joaquin River Group Authority 2010). These studies are ongoing.

15 Besides mortality, salmon fitness may be affected by entrainment at diversions and delays in out-
16 migration of smolts caused by reduced or reverse flows. Delays in migration resulting from water
17 operations related to SWP and CVP export facilities can make juvenile salmonids more susceptible
18 to many of the threats and stressors, such as predation, entrainment, harvest, exposure to toxins,
19 etc. The quantitative relationships among changes in Delta hydrodynamics, the behavioral and
20 physiological response of juvenile salmon, and the increase or decrease in risks associated with
21 other threats is unknown, but the subject of a number of current investigations and analyses.

22 In addition to SWP and CVP exports, more than 2,200 small water diversions exist throughout the
23 Delta, in addition to unscreened diversions located on the tributary rivers (Herren and Kawasaki
24 2001). The risk of entrainment is a function of the size of juvenile fish and the slot opening of the
25 screen mesh (Tomljanovich et al. 1978; Schneeberger and Jude 1981; Zeitoun et al. 1981; Weisberg
26 et al. 1987). Many of the juvenile salmon migrate downstream through the Delta during the late
27 winter or early spring when many of the agricultural irrigation diversions are not operating or are
28 only operating at low levels. Juvenile salmon also migrate primarily in the upper part of the water
29 column and, as a result, their vulnerability to an unscreened diversion located near the channel
30 bottom is reduced. No quantitative estimates have been developed to assess the potential magnitude
31 of entrainment losses for juvenile Chinook salmon migration through the rivers and Delta, or the
32 effects of these losses on the overall population abundance of returning adult fall- and late fall–run
33 Chinook salmon. Many of the larger water diversions located in the Central Valley and Delta (e.g.,
34 Glenn Colusa Irrigation District, Reclamation District 108 Wilkins Slough and Poundstone Pumping
35 Plants, Sutter Mutual Water Company Tisdale Pumping Plant, Contra Costa Water District Old River
36 and Alternative Intake Project, and others) have been equipped with positive barrier fish screens to
37 reduce and avoid the loss of juvenile Chinook salmon and other fish species.

38 Power plants in the Plan Area have the ability to impinge juvenile Chinook salmon on the existing
39 cooling water system intake screens. However, as older units are retired, the use of cooling water
40 has declined. Newer units are equipped with a closed-cycle cooling system that virtually eliminates
41 the risk of impingement of juvenile salmon.

2A.5.5.7 Exposure to Toxins

Toxic chemicals have the potential to be widespread throughout the Delta, or may occur on a more localized scale in response to episodic events (stormwater runoff, point source discharges, etc.). These toxic substances include mercury, selenium, copper, pyrethroids, and endocrine disruptors with the potential to affect fish health and condition, and adversely affect salmon distribution and abundance. The concerns regarding exposure to toxic substances for Chinook salmon include waterborne chronic and acute exposure, as well as bioaccumulation and chronic dietary exposure. For example, selenium is a naturally occurring constituent in agricultural drainage water return flows from the San Joaquin River that is subsequently dispersed downstream into the Delta (Nichols et al. 1986). Exposure to selenium in the diet of juvenile Chinook salmon has been shown to result in toxic effects (Saiki 1986; Hamilton et al. 1986, 1990; Saiki and Lowe 1987; Hamilton and Buhl 1990). Selenium exposure has been associated with agricultural and natural drainage in the San Joaquin River basin and petroleum refining operations adjacent to San Pablo and San Francisco Bays. Other contaminants of concern for Chinook salmon include, but are not limited to, mercury, copper, oil and grease, pesticides, herbicides, and ammonia¹.

Ammonia released from the City of Stockton Wastewater Treatment Plant contributes to low dissolved oxygen in the adjacent Stockton Deep Water Ship Channel. In addition to the adverse effects of the lowered dissolved oxygen on salmonid physiology, ammonia is toxic to salmonids at low concentrations. The treatment train at the wastewater facility has been modified to remedy this source of ammonia (National Marine Fisheries Service 2012).

As a result of the extensive agricultural development in the Central Valley, exposure to pesticides and herbicides has been identified as a significant concern for salmon and other fish species in the Plan Area (Bennett et al. 2001). Mercury and other metals such as copper have also been identified as contaminants of concern for salmon and other fish as a result of toxicity and tissue bioaccumulation adversely affecting fish (U.S. Environmental Protection Agency 2006), as well as representing a human health concern (Gassel et al. 2008). These materials originate from a variety of sources including mining operations, municipal wastewater treatment, agricultural drainage in the tributary rivers and Delta, nonpoint runoff, natural runoff and drainage in the Central Valley, agricultural spraying, and a number of other sources.

The State Water Resources Control Board (State Water Board), Central Valley Regional Water Quality Control Board, U.S. EPA, U.S. Geological Survey (USGS), California Department of Water Resources (DWR), and others have ongoing monitoring programs designed to characterize water quality and identify potential toxicants and contaminant exposure to Chinook salmon and other aquatic resources in the Plan Area. Programs are in place to regulate point source discharges as part of the National Pollutant Discharge Elimination System (NPDES) as well as programs to establish and reduce total maximum daily loads (TMDL) of various constituents entering the Delta. Changes in regulations have also been made to help reduce chemical exposure and reduce the adverse impacts on aquatic resources and habitat conditions in the Plan Area. These monitoring and regulatory programs are ongoing.

Sublethal concentrations of toxins may interact with other stressors to cause adverse effects on salmonids, such as increasing the salmonids' vulnerability to mortality as a result of exposure to

¹ Ammonia in water generally forms some amount of ammonium. Therefore, the use of the term *ammonia* implies that both ammonia and ammonium may be present.

1 seasonally elevated water temperatures, predation, or disease (Werner 2007). For example, Clifford
2 et al. (2005) found in a laboratory setting that juvenile fall-run Chinook salmon exposed to sublethal
3 levels of a common pyrethroid, esfenvalerate, were more susceptible to the infectious hematopoietic
4 necrosis virus than those not exposed to esfenvalerate. Juvenile Chinook salmon have a relatively
5 extended period of Delta and estuarine residence of several months (Quinn 2005), which increases
6 exposure and susceptibility to toxic substances in these areas. Adult migrating Chinook salmon may
7 be less affected by these toxins because they are not feeding, and thus not bioaccumulating toxic
8 exposure, and they are moving rapidly through the system.

9 Iron Mountain Mine, located adjacent to the upper Sacramento River, has been a source of trace
10 elements and metals that are known to adversely affect aquatic organisms (Upper Sacramento River
11 Fisheries and Riparian Habitat Advisory Council 1989). Storage limitations and limited availability
12 of dilution flows have caused downstream copper and zinc levels to exceed salmonid tolerances and
13 resulted in documented fish kills in the 1960s and 1970s (Bureau of Reclamation 2004). EPA’s Iron
14 Mountain Mine remediation program has removed toxic metals in acidic mine drainage from the
15 Spring Creek watershed with a state-of-the-art lime neutralization plant. Contaminant loading into
16 the Sacramento River from Iron Mountain Mine has shown measurable reductions since the early
17 1990s.

18 **2A.5.5.8 Increased Water Temperature**

19 Water temperature is among the physical factors that affect the value of habitat for salmonid adult
20 holding, spawning and egg incubation, juvenile rearing, and migration. Adverse sublethal and lethal
21 effects can result from exposure to elevated water temperatures at sensitive life stages, such as
22 during incubation or rearing. The Central Valley is the southern limit of Chinook salmon geographic
23 distribution. As a result, increased water temperatures are often recognized as a particularly
24 important stressor to California populations. Water temperature criteria for various life stages of
25 salmonids in the Central Valley have been developed by NMFS (2009a). The tolerance of fall-run and
26 late fall–run Chinook salmon to water temperatures depends on life stage, acclimation history, food
27 availability, duration of exposure, health of the individual, and other factors such as predator
28 avoidance (Myrick and Cech 2004; Bureau of Reclamation 2004). Higher water temperatures can
29 lead to physiological stress, reduced growth rate, delayed passage, in vivo egg mortality of spawning
30 adults, prespawning mortality, reduced spawning success, and increased mortality of salmon
31 (Myrick and Cech 2001). Temperature can also indirectly influence disease incidence and predation
32 (Waples et al. 2008). Exposure to seasonally elevated water temperatures may occur because of
33 reductions in flow as a result of upstream reservoir operations, reductions in riparian vegetation,
34 channel shading, local climate, and solar radiation. The installation of the Shasta Temperature
35 Control Device in 1998, in combination with reservoir management to maintain the cold water pool,
36 has reduced many of the temperature issues on the Sacramento River. During dry years, however,
37 the release of cold water from Shasta Dam is still limited. As the river flows further downstream,
38 particularly during the warm spring, summer, and early fall months, water temperatures continue to
39 increase until they reach thermal equilibrium with atmospheric conditions. As a result of the
40 longitudinal gradient of seasonal water temperatures, the coldest water—and, therefore, the best
41 areas for salmon spawning and rearing—are typically located immediately downstream of the dam.

42 Increased temperature can also arise from a reduction in shade over rivers by tree removal
43 (Watanabe et al. 2005). Because river water is typically in thermal equilibrium with atmospheric
44 conditions by the time it enters the Delta, this issue is caused primarily from actions upstream of the

1 Delta. As a result of the relatively wide channels that occur in the Delta, the effects of additional
2 riparian vegetation on reducing water temperatures are minimal. The effects of climate change and
3 global warming patterns, in combination with changes in precipitation and seasonal hydrology in
4 the future have been identified as important factors that may adversely affect the health and long-
5 term viability of Central Valley spring-run Chinook salmon (Crozier et al. 2008). The rate and
6 magnitude of these potential environmental changes, and their effect on habitat value and
7 availability for fall- and late fall–run Chinook salmon, however, are subject to a high degree of
8 uncertainty.

9 **2A.5.6 Relevant Conservation Efforts**

10 Results of salvage monitoring and extensive experimentation over the past several decades have led
11 to the identification of various management actions designed to reduce or avoid the potentially
12 adverse effects of SWP and CVP export operations on salmon. Many of these actions have been
13 implemented through State Water Board water quality permits (D-1485, D-1641), biological
14 opinions issued on project export operations by NMFS, USFWS, and CDFW, as part of CALFED Bay-
15 Delta Program programs such as the Environmental Water Account, and as part of Central Valley
16 Project Improvement Act actions. As a result of these requirements, multiple conservation efforts
17 exist to reduce entrainment of Chinook salmon by the SWP and CVP export facilities.

18 Several habitat problems that contributed to the decline of Central Valley salmonid species are being
19 addressed and improved through restoration and conservation actions related to ESA Section 7
20 consultations on the SWP and CVP projects, including the reasonable and prudent alternatives
21 addressing temperature, flow, and operations; the Central Valley Regional Water Quality Control
22 Board decisions requiring compliance with Sacramento River water temperature objectives that
23 resulted in installation of the Shasta Temperature Control Device in 1998; and EPA actions to
24 control acid mine runoff from Iron Mountain Mine.

25 Biological opinions for SWP and CVP operations (e.g., National Marine Fisheries Service 2009b) and
26 other federal projects involving irrigation and water diversion and fish passage have improved or
27 minimized adverse effects on salmon in the Central Valley. In 1992, an amendment to the authority
28 of the CVP through the Central Valley Project Improvement Act was enacted to give the protection of
29 fish and wildlife equal priority with other Central Valley Project objectives. From this act arose
30 several programs that have benefited listed salmonids. The Anadromous Fish Restoration Program
31 is engaged in monitoring, education, and restoration projects designed to contribute toward
32 doubling the natural populations of select anadromous fish species residing in the Central Valley.
33 Restoration projects funded through the program include fish passage, fish screening, riparian
34 easement and land acquisition, development of watershed planning groups, instream and riparian
35 habitat improvement, and gravel replenishment. The Anadromous Fish Screen Program combines
36 federal funding with state and private funds to prioritize and construct fish screens on major water
37 diversions mainly in the upper Sacramento River. The goal of the Water Acquisition Program is to
38 acquire water supplies to meet the habitat restoration and enhancement goals of the Central Valley
39 Project Improvement Act, and to improve the ability of the U.S. Department of the Interior to meet
40 regulatory water quality requirements. Water has been used to improve fish habitat for Central
41 Valley salmon. These improvements have focused primarily on listed Chinook salmon and steelhead
42 but have provided incidental benefits to fall- and late fall–run Chinook salmon. The improvements
43 involve maintaining or increasing instream flows (Environmental Water Account) on the

1 Sacramento River and the San Joaquin River at critical times and lowering seasonal diversion rates
2 during periods when protected fish species are vulnerable to export related losses to reduce
3 salmonid entrainment at the SWP and CVP export facilities.

4 Two programs included under CALFED Bay-Delta Program, the Ecosystem Restoration Program and
5 the Environmental Water Account, were created to improve conditions for fish, including fall- and
6 late fall–run Chinook salmon, in the Central Valley. Restoration actions implemented by the program
7 include the installation of fish screens, modification of barriers to improve fish passage, habitat
8 acquisition, and instream habitat restoration. The majority of these actions address key factors and
9 stressors affecting listed salmonids that incidentally benefit fall- and late fall–run Chinook salmon.
10 Additional ongoing actions include efforts to enhance fishery monitoring and improvements to
11 hatchery management to support salmonid production through hatchery releases.

12 A major Ecosystem Restoration Program action currently under way is the Battle Creek Salmon and
13 Steelhead Restoration Project. The project will restore 48 miles (77 kilometers) of habitat in Battle
14 Creek to support steelhead and Chinook salmon spawning and juvenile rearing at a cost of over
15 \$90 million. The project includes removal of five small hydropower diversion dams, construction of
16 new fish screens and ladders on another three dams, and construction of several hydropower
17 facility modifications to ensure continued hydropower operations. It is thought that this restoration
18 effort is the largest cold water restoration project to date in North America.

19 To eliminate an impediment to migration of adult and juvenile fall- and late fall–run Chinook salmon
20 and other species, operation of the Red Bluff Diversion Dam ceased in 2011 and dam gates were
21 placed in a permanent open position. A new pumping facility includes a state-of-the-art fish screen.

22 The Delta Regional Ecosystem Restoration Implementation Plan (DRERIP) was formed to guide the
23 implementation of CALFED Bay-Delta Program Ecosystem Restoration Program elements in the
24 Delta (California Department of Fish and Game 2007). The DRERIP team has created a suite of
25 ecosystem and species conceptual models, including fall- and late fall–run Chinook salmon, that
26 document existing scientific knowledge of Delta ecosystems. The DRERIP team has used these
27 conceptual models to assess the suitability of actions proposed in the Ecosystem Restoration
28 Program for implementation. DRERIP conceptual models were used in the analysis of proposed
29 conservation measures.

30 The Vernalis Adaptive Management Program (VAMP) has implemented migration flow
31 augmentation for the San Joaquin River basin to improve juvenile and adult migration for fall-run
32 Chinook salmon (San Joaquin River Group Authority 2010). The VAMP program also includes
33 seasonal reductions in SWP and CVP export rates and installation of the Head of Old River Barrier to
34 further improve the survival of downstream migrating salmon. The program has been designed in
35 the framework of adaptive management to improve the survival of juvenile salmon migrating from
36 the river through the Delta, while also providing an experimental framework to quantitatively
37 evaluate the contribution of each action to fall-run Chinook salmon survival. Preliminary results of
38 the VAMP survival studies have shown evidence that juvenile Chinook salmon survival is positively
39 correlated with San Joaquin River flows during the spring emigration period; however, no
40 statistically significant relationship between juvenile salmon survival and SWP/CVP exports has
41 been detected. The range of flows and SWP/CVP export rates that can be tested under the VAMP
42 experimental design is relatively small (e.g., river flows from approximately 2,000 to 7,000 cubic
43 feet per second [cfs] with SWP and CVP export rates ranging from 1,500 to 3,000 cfs). In addition,
44 during the experimental period, installation of the Head of Old River Barrier has been precluded by

1 federal court order to protect delta smelt. As a result of these and other factors, the level of
2 additional protection that the VAMP has provided to naturally produced Chinook salmon during
3 emigration downstream from the San Joaquin River and Delta, and the incremental contribution of
4 the VAMP conditions to overall salmon survival and adult abundance, is uncertain. The VAMP
5 experimental design and results of survival testing conducted to date is currently undergoing peer
6 review and will also be the subject of a review conducted by the State Water Board. Based on results
7 and recommendations from these technical reviews, the VAMP experimental design and testing
8 program, as well as flow management for juvenile salmon migration on the San Joaquin River, is
9 expected to be refined.

10 **2A.5.7 Recovery Goals**

11 Because fall- and late fall–run Chinook salmon are not listed for protection under either the federal
12 or CESA, formal recovery goals will not be established. As part of other fishery management
13 programs, such as the Central Valley Project Improvement Act and the State Water Board salmon
14 doubling goal, goals and objectives have been established for Central Valley Chinook salmon.

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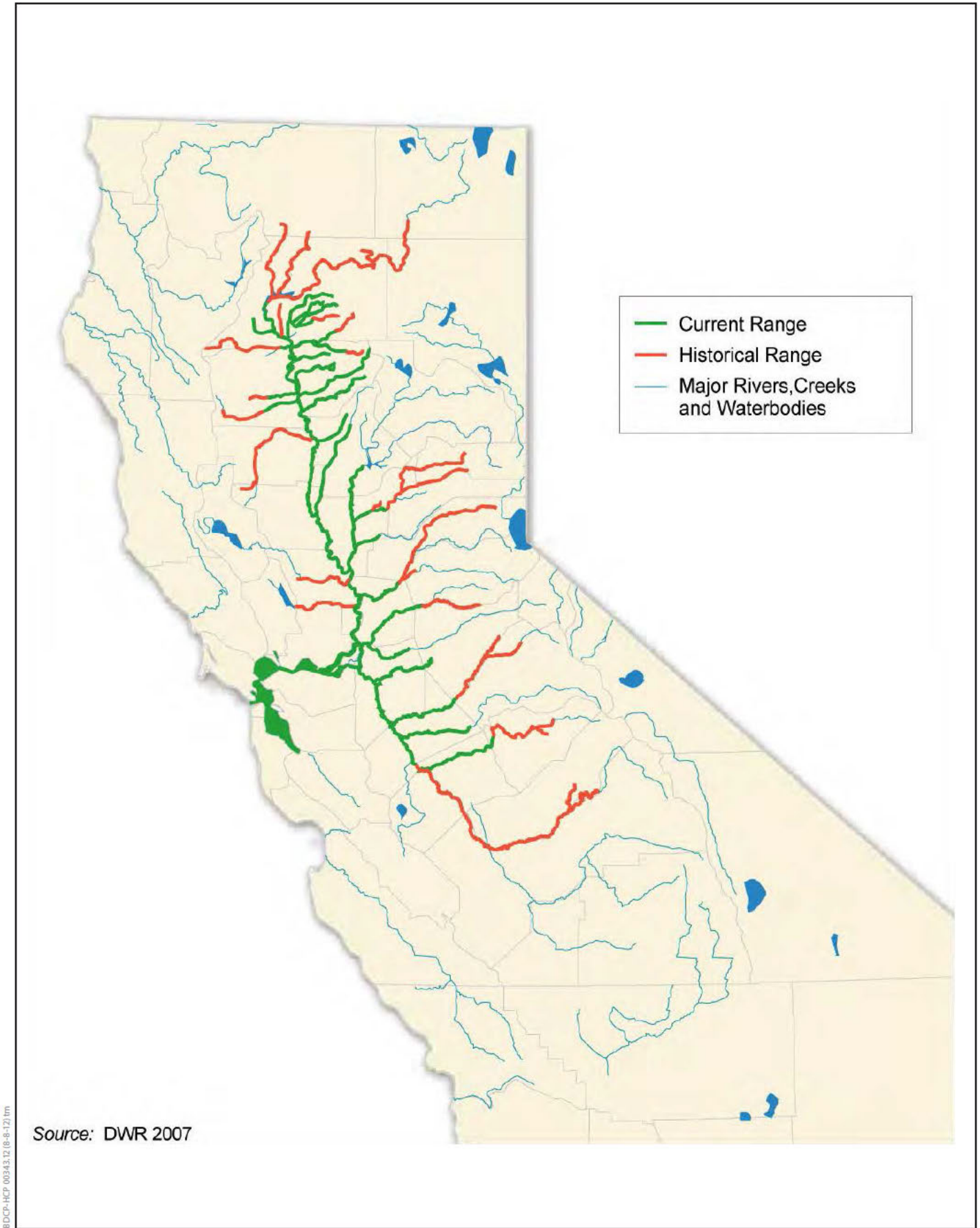
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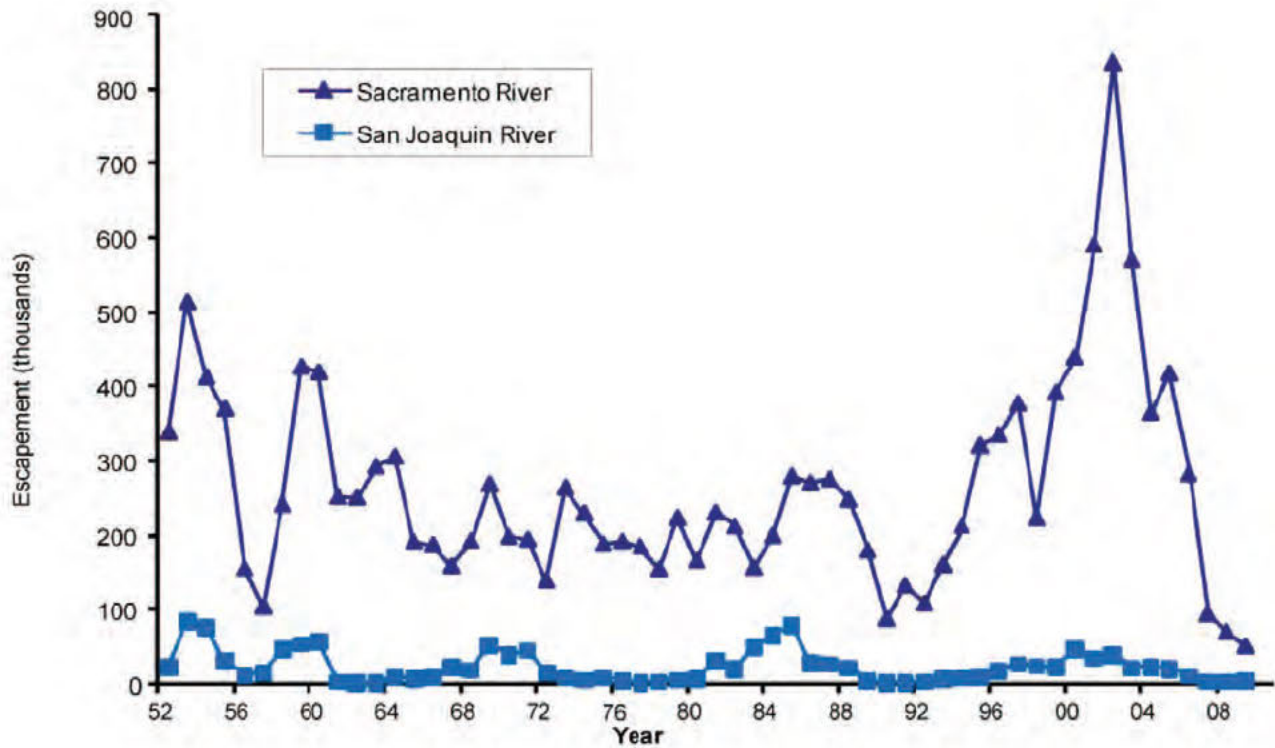
**Figure 2A.5-1
Central Valley Fall-Run Chinook Salmon Inland Range**



Source: DWR 2007

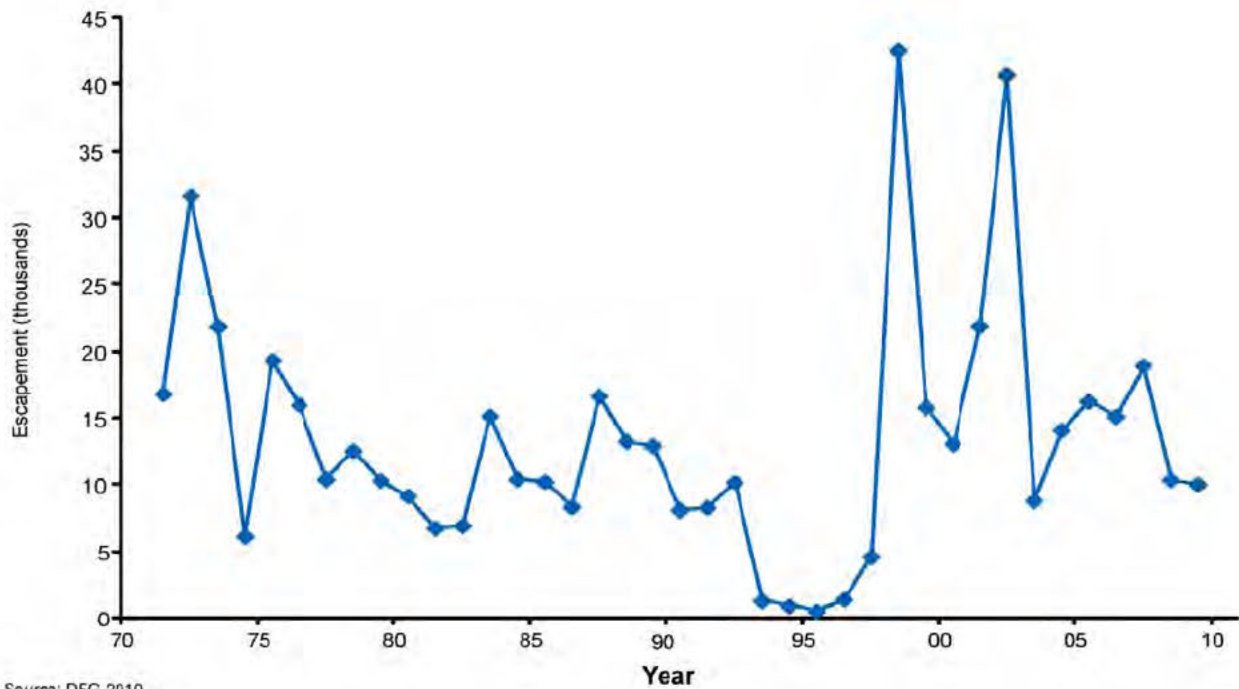
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**Figure 2A.5-2
Central Valley Late Fall-Run Chinook Salmon Inland Range**



SOURCE: California Department of Fish and Game. 2010. Annual spawner escapement estimates for all rivers in the Central Valley. September. Available: <<http://www.calfish.org/Programs/AdditionalPrograms/CDFGFisheriesBranch/tabid/104/ItemId/123/Default.aspx>>.

Figure 2A.5-3
Estimated Historical Spawner Escapement of
Central Valley Fall-Run Chinook Salmon (1952–2009)



Source: DFG 2010

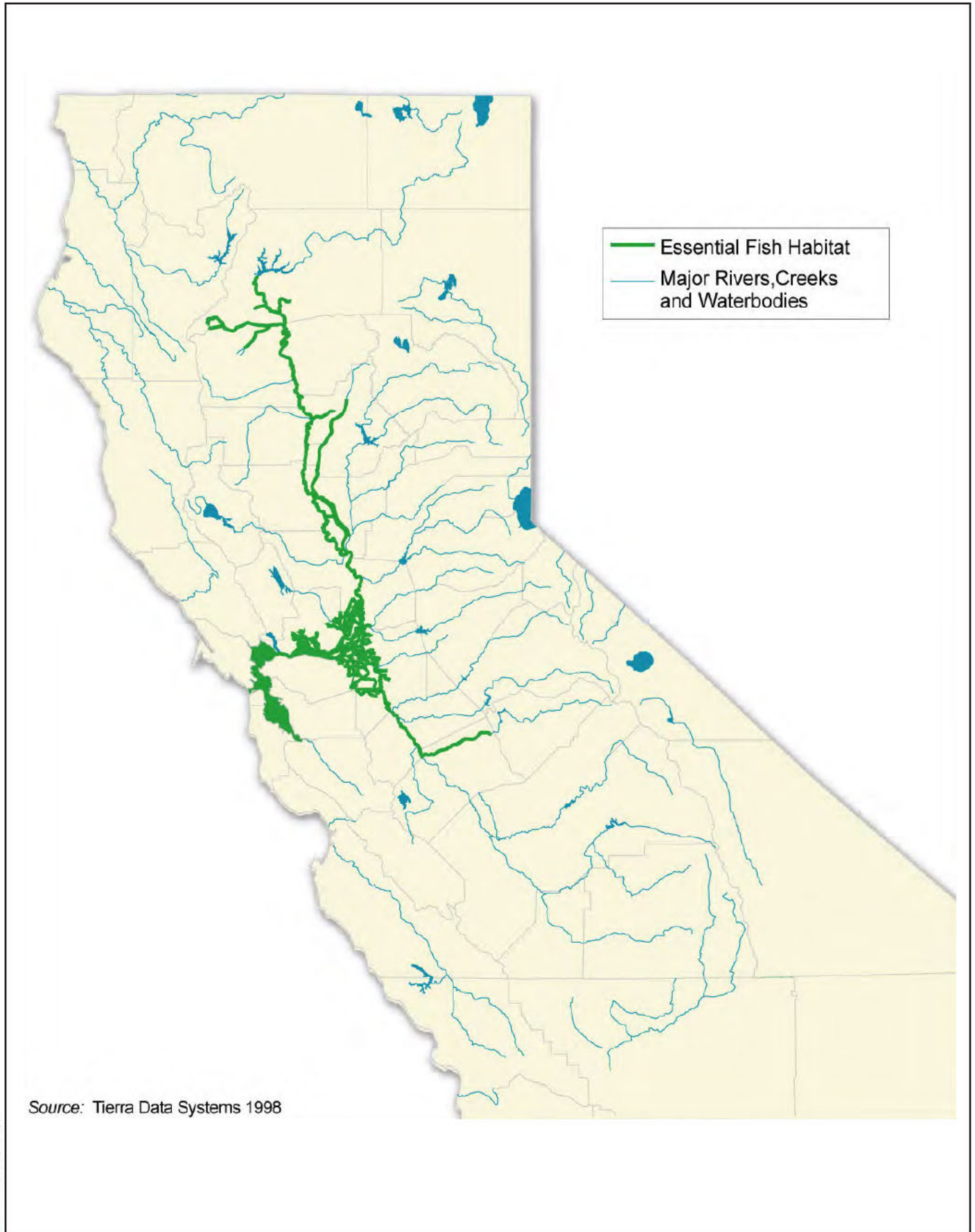
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SOURCE: California Department of Fish and Game. 2010. Annual spawner escapement estimates for all rivers in the Central Valley. September. Available: <<http://www.calfish.org/Programs/AdditionalPrograms/CDFGFisheriesBranch/tabid/104/ItemId/123/Default.aspx>>.

**Figure 2A.5-4
Estimated Historical Spawner Escapement of
Central Valley Late Fall-Run Chinook Salmon (1971–2009)
in the Sacramento River**



**Figure 2A.5-5
Central Valley Fall-Run Chinook Salmon Inland Essential Fish Habitat**



**Figure 2A.5-6
Central Valley Late Fall-Run Chinook Salmon Inland Essential Fish Habitat**

Central Valley Steelhead (*Oncorhynchus mykiss*)

2A.6.1 Legal Status

The Central Valley steelhead evolutionarily significant unit (ESU) was listed as a threatened species under the federal Endangered Species Act (ESA) on March 19, 1998. This ESU includes all naturally spawned populations of steelhead in the Sacramento and San Joaquin Rivers and their tributaries, including the San Francisco Bay/Sacramento–San Joaquin River Delta (Bay-Delta) (63 *Federal Register* [FR] 13347). Steelhead from San Francisco and San Pablo Bays and their tributaries were excluded from this listing but were included in the Central California Coast distinct population segment (DPS), which is also listed as threatened under the ESA. On June 14, 2004, the National Marine Fisheries Service (NMFS) proposed that all west coast steelhead be reclassified from ESUs to DPSs and proposed to retain Central Valley steelhead as threatened (69 FR 33102). On January 5, 2006, after reviewing the best available scientific and commercial information, NMFS issued its final decision to retain the status of Central Valley steelhead as a threatened DPS (71 FR 834). This decision included the Coleman National Fish Hatchery and Feather River Hatchery steelhead populations. These populations were previously included in the ESU but were not deemed essential for conservation and thus not part of the listed steelhead population.

On August 15, 2011, after conducting a 5-year review, NMFS issued its findings concerning the status of the Central Valley steelhead DPS (76 FR 50447). Based on new information, NMFS determined that the status of the DPS was worse than the previous review (Good et al. 2005), and the DPS faces an even greater extinction risk. This review found that the decline in natural production of steelhead had continued unabated since the 2005 status review, and the level of hatchery influence on the DPS corresponds to a moderate risk of extinction.

Central Valley steelhead are not listed under the California Endangered Species Act (CESA) but are designated as a California Species of Special Concern.

2A.6.2 Species Distribution and Status

Information on the status and geographic distribution of Central Valley steelhead is extremely limited (The Nature Conservancy et al. 2008). Adult steelhead typically migrate upstream in the Sacramento River between July and the following March, with the peak of the run positioned at the mouth of the Feather River around September (Hallock 1989). Migration duration in the American and Feather Rivers is similar, but the peak of the runs is in December (Hallock 1989). Unlike Chinook salmon, adult steelhead do not necessarily die after spawning and can return to the ocean. Juvenile steelhead cannot be differentiated from resident rainbow trout based on visual characteristics or genetics. In addition, steelhead frequently inhabit streams and rivers that are difficult to access and survey. Thus, information on the trends in steelhead abundance in the Central Valley has primarily been limited to observations at fish ladders and weirs (e.g., Red Bluff Diversion Dam when the gates were closed, Woodbridge Irrigation District dam, and fish ladders on the Mokelumne River) and returns to Central Valley fish hatcheries. Juvenile steelhead are collected incidentally in various fishery surveys (e.g., Mossdale and Chippis Island trawls). However, because

1 of their relatively large size and good swimming performance, juvenile steelhead are able to avoid
2 capture in most fishery surveys. Therefore, information on the distribution, abundance, habitat use,
3 and behavior of steelhead in the Plan Area is very limited.

4 **2A.6.2.1 Range and Status**

5 Central Valley steelhead were widely distributed historically throughout the Sacramento and San
6 Joaquin Rivers (Figure 2A.6-1) (Busby et al. 1996; McEwan 2001). Steelhead inhabited waterways
7 from the upper Sacramento and Pit River systems (now inaccessible because of Shasta and Keswick
8 Dams) south to the Kings River and possibly the Kern River systems, and in both east- and west-side
9 Sacramento River tributaries (Yoshiyama et al. 1996). Lindley et al. (2006) estimated that there
10 were historically at least 81 independent Central Valley steelhead populations distributed primarily
11 throughout the eastern tributaries of the Sacramento and San Joaquin Rivers.

12 The geographic distribution of spawning and juvenile rearing habitat for Central Valley steelhead
13 has been greatly reduced by the construction of dams (McEwan and Jackson 1996; McEwan 2001).
14 Presently, impassable dams block access to 80% of historically available habitat and all spawning
15 habitat for approximately 38% of historic populations (Lindley et al. 2006). Existing wild steelhead
16 stocks in the Central Valley inhabit the upper Sacramento River and its tributaries, including
17 Antelope, Deer, and Mill Creeks and the Yuba River. Populations may exist in Big Chico and Butte
18 Creeks, and a few wild steelhead are produced in the American and Feather Rivers (McEwan and
19 Jackson 1996).

20 Historical Central Valley steelhead run sizes are difficult to estimate given the paucity of data but
21 may have approached 1 to 2 million adults annually (McEwan 2001). By the early 1960s, steelhead
22 run size had declined to approximately 40,000 adults (McEwan 2001). Over the past 30 years,
23 naturally spawned steelhead populations in the upper Sacramento River have declined substantially
24 (Figure 2A.6-2). Until recently, Central Valley steelhead were thought to be extirpated from the San
25 Joaquin River system. However, recent monitoring has detected small self-sustaining populations in
26 the Stanislaus, Mokelumne, and Calaveras Rivers, and other streams previously thought to be devoid
27 of steelhead (McEwan 2001; Zimmerman et al. 2009; National Marine Fisheries Service 2011).
28 Incidental catches and observations of steelhead juveniles also have occurred on the Tuolumne and
29 Merced Rivers during fall-run Chinook salmon monitoring activities, indicating that steelhead are
30 widespread throughout accessible streams and rivers in the Central Valley (Good et al. 2005). Some
31 of these fish, however, may have been resident rainbow trout, which are the same species but have
32 not found it advantageous to choose anadromy. Nonhatchery stocks of rainbow trout that have
33 anadromous components within them are found in the Upper Sacramento River and its tributaries;
34 Mill, Deer, and Butte Creeks; and the Feather, Yuba, Mokelumne, and Calaveras Rivers (McEwan
35 2001).

36 Along with the decline in accessible habitat, there has been a substantial decline in steelhead
37 returning to the upper Sacramento River (Figure 2A.6-2). The reduction in numbers from an average
38 of 6,574 fish from 1967 to 1991, to an average of 1,282 fish from 1992 to 2006, represents a
39 significant drop in the upper Sacramento River populations. Although data are limited, similar
40 population reductions are expected to have occurred throughout the Sacramento–San Joaquin
41 system.

42 The most recent status review of the Central Valley steelhead DPS (National Marine Fisheries
43 Service 2011) found that the status of the population appears to have worsened since the 2005

1 status review (Good et al. 2005), when it was considered to be in danger of extinction. Analysis of
2 data from the Chipps Island monitoring program indicates that natural steelhead production has
3 continued to decline and that hatchery origin fish represent an increasing fraction of the juvenile
4 production in the Central Valley. In recent years, the proportion of hatchery produced juvenile
5 steelhead in the catch has exceeded 90%, and in 2010 was 95% of the catch (National Marine
6 Fisheries Service 2011).

7 **2A.6.2.2 Distribution and Status in the Plan Area**

8 The entire population of the Central Valley steelhead DPS must pass through the Plan Area as adults
9 migrating upstream to spawning areas, with juveniles emigrating downstream to the ocean. Adult
10 Central Valley steelhead migrating into the San Joaquin River and its tributaries use the central,
11 southern, and eastern edge of the Delta, whereas adults entering the Sacramento River system to
12 spawn use the northern, western, and central Delta as a migration pathway.

13 **2A.6.3 Habitat Requirements and Special** 14 **Considerations**

15 Critical habitat for the Central Valley steelhead DPS was designated by NMFS on September 2, 2005
16 (70 FR 52488) with an effective date of January 2, 2006, and includes 2,308 miles of stream habitat
17 in the Central Valley and an additional 254 square miles of estuarine habitat in the San Francisco-
18 San Pablo-Suisun Bay complex (Figure 2A.6-3). Critical habitat for Central Valley steelhead includes
19 stream reaches such as those of the Sacramento, Feather, and Yuba Rivers; Deer, Mill, Battle, and
20 Antelope Creeks in the Sacramento River basin; the San Joaquin River and its tributaries; and the
21 Delta. Critical habitat includes stream channels in the designated stream reaches and the lateral
22 extent as defined by the ordinary high-water line. In areas where the ordinary high-water line has
23 not been defined, the lateral extent of critical habitat is defined by the bank-full elevation (defined as
24 the level at which water begins to leave the channel and move into the floodplain. The bank-full
25 elevation occurs at a discharge that generally has a recurrence interval of 1 to 2 years on the annual
26 flood series) (70 FR 52488).

27 Critical habitat for Central Valley steelhead is defined as specific areas that contain the primary
28 constituent elements (PCEs) and physical habitat elements or biological features essential to the
29 conservation of the species (U.S. Fish and Wildlife Service 2004). The following are the habitat types
30 considered PCEs for Central Valley steelhead.

- 31 ● Freshwater spawning—includes areas with substrate and water quantity and quality that
32 support steelhead spawning, incubation, and larval development.
- 33 ● Freshwater rearing—includes reaches with water quantity and floodplain connectivity to form
34 and maintain physical habitat conditions to support juvenile steelhead growth and mobility;
35 suitable water quality; availability of suitable prey and forage to support juvenile growth and
36 development; and natural cover habitat.
- 37 ● Freshwater migration corridors—include areas free of migratory obstructions, with water
38 quantity and quality conditions that enhance migratory movements. They contain natural cover
39 habitat that augments juvenile and adult mobility, survival, and food supply.

- 1 • Estuarine rearing—includes areas free of migratory obstructions, with water quality and
2 quantity, and salinity conditions to support juvenile and adult physiological transitions between
3 fresh and salt water. These areas include natural cover and side channels, suitable for juvenile
4 and adult foraging.

5 While ocean habitat is not designated as critical habitat for Central Valley steelhead, biologically
6 productive coastal waters are an important habitat component for the survival and success of
7 Central Valley steelhead.

8 **2A.6.3.1 Spawning Habitat**

9 Freshwater spawning sites are those with water quantity and quality conditions and substrate
10 supporting spawning, egg incubation, and larval development. Spawning habitat for Central Valley
11 steelhead primarily occurs in mid to upper elevation reaches or immediately downstream of dams
12 located throughout the Central Valley that contain suitable environmental conditions (e.g., seasonal
13 water temperatures, substrate, dissolved oxygen) for spawning and egg incubation. Spawning
14 habitat has a high conservation value because its function directly affects the spawning success and
15 reproductive potential of steelhead.

16 **2A.6.3.2 Freshwater Rearing Habitat**

17 Freshwater steelhead rearing sites contain suitable instream flows, water quantity and quality (e.g.,
18 water temperatures), and floodplain connectivity to form and maintain physical habitat conditions
19 that support juvenile growth and mobility, provide forage species, and include cover such as shade,
20 submerged and overhanging large wood, log jams, beaver dams, aquatic vegetation, large rocks and
21 boulders, side channels, and undercut banks. Spawning areas and migratory corridors may also
22 function as rearing habitat for juveniles, which feed and grow before and during their out-migration.
23 Rearing habitat value is strongly affected by habitat complexity, food supply, and the presence of
24 predators. Some of these more complex and productive habitats with floodplain connectivity are
25 still present in the Central Valley (e.g., the lower Cosumnes River, Sacramento River reaches with
26 set-back levees [i.e., primarily located upstream of the City of Colusa]). The channeled, leveed, and
27 riprapped river reaches and sloughs common in the lower Sacramento and San Joaquin Rivers and
28 throughout the Delta, however, typically have low habitat complexity and low abundance of food
29 organisms, and offer little protection from predation by fish and birds. Freshwater rearing habitat
30 has a high conservation value because juvenile steelhead are dependent on the function of this
31 habitat for successful survival and recruitment to the adult population.

32 **2A.6.3.3 Freshwater Migration Corridors**

33 Optimal freshwater steelhead migration corridors (including river channels, channels through the
34 Delta, and the Bay-Delta estuary) support mobility, survival, and food supply for juveniles and
35 adults. Migration corridors should be free from obstructions (passage barriers and impediments to
36 migration), provide favorable water quantity (instream flows) and quality conditions (seasonal
37 water temperatures), and contain natural cover such as submerged and overhanging large wood,
38 aquatic vegetation, large rocks and boulders, side channels, and undercut banks. Migratory corridors
39 are typically downstream of the spawning area and include the lower Sacramento and San Joaquin
40 Rivers, the Delta, and the San Francisco Bay complex extending to coastal marine waters. These
41 corridors allow the upstream passage of adults and the downstream emigration of juvenile

1 steelhead. Migratory corridor conditions are strongly affected by the presence of passage barriers,
2 which can include dams, unscreened or poorly screened diversions, and degraded water quality. For
3 freshwater migration corridors to function properly, they must provide adequate passage, provide
4 suitable migration cues, reduce false attraction, avoid areas where vulnerability to predation is
5 increased, and avoid impediments and delays in both upstream and downstream migration. For this
6 reason, freshwater migration corridors are considered to have a high conservation value.

7 **2A.6.3.4 Ocean Habitats**

8 Most juvenile steelhead rear in coastal marine waters for a period of approximately 1 to 2 years
9 before returning to the Central Valley rivers as adults to spawn (Burgner et al. 1992 as cited in
10 McEwan and Jackson 1996). During their marine residence, steelhead forage on krill and other
11 marine organisms. Offshore marine areas with water quality conditions and food, including squid,
12 crustaceans, and fish (fish become a larger component in the steelhead diet later in life [Moyle
13 2002]) that support growth and maturation are important habitat elements. These features are
14 essential for conservation because, without them, juveniles cannot forage and grow to adulthood.

15 Results of oceanographic studies have shown variation in ocean productivity off the West Coast
16 within and among years. Changes in ocean currents and upwelling have been identified as
17 significant factors affecting nutrient availability, and phytoplankton and zooplankton production in
18 near-shore surface waters. Although the effects of ocean conditions on steelhead growth and
19 survival have not been investigated, recent observations have shown a significant decline in the
20 abundance of adult Chinook and coho salmon returning to California rivers and streams. This
21 decline has been hypothesized to be the result of declines in ocean productivity and associated high
22 mortality rates during the period when these fish were rearing in near-shore coastal waters
23 (MacFarlane et al. 2008). The importance of changes in ocean conditions on growth, survival, and
24 population abundance of Central Valley steelhead, although potentially similar to that of Chinook
25 salmon, is largely unknown.

26 **2A.6.4 Life History**

27 Steelhead can be divided into two life history types based on their state of sexual maturity at the
28 time of river entry and the duration of their spawning migration: stream-maturing and ocean-
29 maturing. Stream-maturing steelhead enter fresh water in a sexually immature condition and
30 require several months to mature prior to spawning, whereas ocean-maturing steelhead enter fresh
31 water with well-developed gonads and spawn shortly after river entry. These two life history types
32 are more commonly referred to by their season of freshwater entry (i.e., summer [stream-maturing]
33 and winter [ocean-maturing] steelhead). A variation of the two forms occurs in the Central Valley
34 and primarily migrates into the system in the fall, then spawns during the winter and early spring,
35 although this form is referred to as *winter run* (McEwan and Jackson 1996). There are, however,
36 indications that summer steelhead were present in the Sacramento River system prior to the
37 commencement of large-scale dam construction in the 1940s (Interagency Ecological Program
38 Steelhead Project Work Team 1999; McEwan 2001). At present, summer steelhead are found only in
39 North Coast drainages, mostly in tributaries of the Eel, Klamath, and Trinity River systems (McEwan
40 and Jackson 1996).

1 There is high polymorphism among steelhead/rainbow trout populations with respect to a
2 continuum from anadromy to permanent freshwater residency (Behnke 1992 as cited in McEwan
3 2001). Furthermore, there is plasticity in an individual from a specific life history form to assume a
4 different life history strategy if conditions necessitate it (McEwan 2001). For example, if emigrating
5 smolts show reduced survival, an individual may choose not to emigrate to the ocean (Satterthwaite
6 et al. 2010). This polymorphic life history structure provides the flexibility for steelhead to remain
7 persistent in highly variable conditions, particularly near the edges of their range (McEwan 2001).

8 Central Valley steelhead generally leave the ocean and migrate upstream from August through
9 March (Busby et al. 1996; Hallock et al. 1957; National Marine Fisheries Service 2009a), and spawn
10 from December through April (Newton and Stafford 2011; Bureau of Reclamation 2008). Peak
11 immigration seems to have occurred historically in the fall from late September to late October, with
12 some creeks such as Mill Creek showing a small run in mid-February (Hallock 1989). Peak spawning
13 typically occurs from January through March in small streams and tributaries where cold, well-
14 oxygenated water is available year-round (Table 2A.6-1) (Hallock et al. 1961; McEwan and Jackson
15 1996). Timing of upstream migration corresponds with higher flow events (e.g., freshets), associated
16 lower water temperatures, and increased turbidity. The peak period of adult immigration appears to
17 be during fall months with fewer immigrants in the winter (as reviewed in McEwan 2001). Unlike
18 Pacific salmon, steelhead are iteroparous, or capable of spawning more than once before death
19 (Busby et al. 1996). It is, however, rare for steelhead to spawn more than twice before dying;
20 individuals that do spawn more than twice tend to be females (Busby et al. 1996). Iteroparity is
21 more common among southern steelhead populations than northern populations (Busby et al.
22 1996).

1 **Table 2A.6-1. Temporal Occurrence of Adult and Juvenile Central Valley Steelhead in the Central**
 2 **Valley**

Location	Jan	Feb	Mar	Apr	May	Jun	Jul	Aug	Sep	Oct	Nov	Dec
Adult												
Sacramento River ^{1,3}												
Sacramento River at Red Bluff Diversion Dam ^{2,3}												
Mill, Deer Creeks ⁴												
Sacramento River at Fremont Weir ⁵												
San Joaquin River ⁶												
Juvenile												
Sacramento River ^{1,2}												
Sacramento River at Knights Landing ^{2,6}												
Sacramento River at Knights Landing ^{2,6}												
Chippis Island (wild) ⁷												
Mossdale ⁶												
Woodbridge Dam ⁸												
Stanislaus River at Caswell ^{9,11}												
Sacramento River at Hood ¹⁰												
Relative Abundance:	= High			= Medium			= Low					
Note: Darker shades indicate months of greatest relative abundance												
Sources:						⁶ Hallock 1989 ⁷ Nobriga and Cadrett 2003 ⁸ Jones & Stokes Associates Inc., 2002 ⁹ S.P. Cramer and Associates, Inc. 2000, 2001 ¹⁰ Schaffter 1980 ¹¹ Cramer Fish Sciences 2012						
¹ Hallock et al. 1961												
² McEwan 2001												
³ Hallock 1989												
⁴ California Department of Fish and Game 1995												
⁵ Hallock et al. 1957												

3

4 After reaching a suitable spawning area, the female steelhead selects a site with good intergravel
 5 flow, digs a redd, and deposits eggs while an attendant male fertilizes them. Eggs in the redd are
 6 covered with gravel dislodged just upstream. The length of time it takes for eggs to hatch varies in
 7 response to water temperature. Optimal spawning temperatures range between from 4°C and 11°C
 8 (39°F to 52°F), with egg mortality beginning at about 13°C (55°F) (McEwan and Jackson 1996).
 9 Hatching of steelhead eggs in hatcheries takes about 30 days at 10.6°C (51°F). Fry generally emerge
 10 from the gravel 4 to 6 weeks after hatching, but factors such as redd depth, gravel size, siltation, and
 11 water temperature can speed or retard the time to emergence (Shapovalov and Taft 1954, as cited in
 12 McEwan and Jackson 1996). Newly emerged fry move to shallow, protected areas with lower water
 13 velocities associated with the stream margin, and soon establish feeding locations in the juvenile
 14 rearing habitat (Shapovalov and Taft 1954, as cited in McEwan and Jackson 1996).

1 Steelhead rearing during the summer takes place primarily in higher velocity areas in pools,
2 although young-of-the-year also are abundant in glides and riffles. Productive steelhead habitat is
3 characterized by habitat complexity, primarily in the form of large and small woody debris and
4 boulders. Cover is an important habitat component for juvenile steelhead both as velocity refugia
5 and as a means of avoiding predation (Meehan and Bjornn 1991, as cited in McEwan and Jackson
6 1996).

7 About 70% of Central Valley steelhead spend 2 years within their natal streams before migrating out
8 of the Sacramento-San Joaquin system as smolts, with small percentages (29%) and (1%) spending
9 1 or 3 years, respectively (Hallock et al. 1961). Juvenile steelhead emigrate primarily from natal
10 streams in the spring in response to the first heavy runoff, and again in the fall (Hallock et al. 1961).
11 Emigrating Central Valley steelhead use the lower reaches of the Sacramento and San Joaquin Rivers
12 and the Delta as a migration corridor to the ocean. Juvenile Central Valley steelhead feed mostly on
13 drifting aquatic organisms and terrestrial insects, and will take active bottom invertebrates (Moyle
14 2002).

15 Nobriga and Cadrett (2001) verified these temporal findings (spring migration) based on analysis of
16 captures in U.S. Fish and Wildlife Service (USFWS) salmon monitoring conducted near Chipps Island.
17 Diversity and richness of habitat and food sources in the estuary allow juveniles to attain a larger
18 size before entry into the ocean, thereby increasing their chances for survival in the marine
19 environment.

20 Central Valley steelhead typically spend from several months to 2 years in the Pacific Ocean before
21 returning to fresh water to spawn. The age composition of the steelhead population in the Pacific
22 Ocean is dominated by 1-year-old (61.9%) and 2-year-old (31.4%) fish (Burgner et al. 1992). Ocean
23 migration and distribution of Central Valley steelhead stocks is unknown.

24 Steelhead experience most of their marine phase mortality soon after they enter the Pacific Ocean
25 (Pearcy 1992). Ocean mortality is poorly understood, however, because few studies have been
26 conducted to evaluate the importance of various factors, including predation mortality, changes in
27 ocean currents, water temperatures, and coastal upwelling, on steelhead survival. Possible causes of
28 ocean mortality include predation, competition, starvation, osmotic stress, unauthorized driftnet
29 fisheries on the high seas, disease, advective losses, and other poor environmental conditions
30 (Wooster 1983; Cooper and Johnson 1992; Pearcy 1992). Competition between steelhead and other
31 species for limited food resources in the Pacific Ocean may be a contributing factor to declines in
32 steelhead populations, particularly during years of low productivity (Cooper and Johnson 1992).

33 Ocean and climate conditions such as sea surface temperatures, air temperatures, strength of
34 upwelling, El Niño events, salinity, ocean currents, wind speed, and primary and secondary
35 productivity affect all facets of the physical, biological, and chemical processes in the marine
36 environment. Some of the conditions associated with El Niño events include warmer water
37 temperatures, weak upwelling, low primary productivity (which leads to decreased zooplankton
38 biomass), decreased southward transport of subarctic water, and increased sea levels (Pearcy
39 1992). For juvenile steelhead, warmer water and weak upwelling are possibly the most important of
40 the ocean conditions associated with El Niño. Because of the weakened upwelling during an El Niño
41 year, juvenile California steelhead must migrate more actively offshore through possibly stressful
42 warm waters with numerous inshore predators. Strong upwelling is probably beneficial because of
43 the greater transport of smolts offshore, beyond major concentrations of inshore predators (Pearcy
44 1992). Investigations are currently under way to examine decadal oscillations in coastal marine

1 environmental conditions and the associated biological changes that may affect the survival, growth,
2 and recruitment of steelhead to the adult population.

3 **2A.6.5 Threats and Stressors**

4 The following conditions are important threats and stressors to Central Valley steelhead.

5 **2A.6.5.1 Reduced Staging and Spawning Habitat**

6 Adult steelhead historically migrated upstream into higher gradient reaches of rivers and tributaries
7 where water temperatures were cooler, turbidity was lower, and gravel substrate size was suitable
8 for spawning and egg incubation (McEwan 2001). Steelhead are known to migrate upstream into
9 higher gradient and elevation reaches of the rivers and streams than fall-run Chinook salmon, which
10 predominantly spawn at lower elevations in the valley floor. Most historical adult staging/holding
11 and spawning habitat for Central Valley steelhead is no longer accessible to upstream migrating
12 steelhead. Habitat has been eliminated or degraded by artificial structures (e.g., dams and weirs)
13 associated with water storage and conveyance; diversions; flood control; and municipal, industrial,
14 agricultural, and hydropower purposes (Figure 2A.6-1) (McEwan and Jackson 1996; McEwan 2001;
15 Bureau of Reclamation 2004; Lindley et al. 2006; National Marine Fisheries Service 2007). These
16 impediments and barriers to upstream passage limit the geographic distribution of steelhead to
17 lower elevation habitats in the Central Valley.

18 Steelhead in the Central Valley migrate upstream into the mainstem Sacramento River and major
19 tributaries (e.g., American and Feather Rivers; Clear and Battle Creeks), and are also known to occur
20 in tributaries to the San Joaquin River (e.g., Mokelumne, Cosumnes, Stanislaus, Merced, Tuolumne
21 Rivers), where they spawn and rear. Steelhead do not currently spawn in the mainstem San Joaquin
22 River. The majority of current steelhead spawning habitat exists upstream of the Red Bluff Diversion
23 Dam on the Sacramento River and its tributaries. Although the overall effect of operations of the
24 dam on the Central Valley steelhead populations is not well understood, concerns have been
25 expressed regarding the effect of gate operations on upstream and downstream migration by
26 steelhead. Additional concerns include the potential for increased vulnerability of juvenile steelhead
27 to predation by Sacramento pikeminnow, striped bass, and other predators that pass through the
28 Red Bluff Diversion Dam gates or fish ladder.

29 Reduced flows from dams and upstream water diversions can lower attraction cues for adult
30 spawners, causing straying and delays in spawning or the inability to spawn (California Department
31 of Water Resources 2005). Adult steelhead migration delays can reduce fecundity and egg viability
32 and increase susceptibility to disease and harvest.

33 **2A.6.5.2 Reduced Rearing and Out-Migration Habitat**

34 Juvenile steelhead prefer to utilize natural stream banks, floodplains, marshes, and shallow water
35 habitats for rearing during out-migration. Modification of natural flow regimes from upstream
36 reservoir operations has resulted in dampening of the hydrograph in most Central Valley rivers,
37 reducing the extent and duration of inundation of floodplains and other flow-dependent habitat
38 used by migrating juvenile steelhead (California Department of Water Resources 2005; 70 FR
39 52488). Changes in river hydrology that have affected floodplain inundation may have affected areas
40 thought to provide significant growth benefits to rearing fish (Sommer et al. 2001). Reductions in

1 flow rates have also resulted in increased water temperature and residence time, and reductions in
2 dissolved oxygen levels in localized areas of the Delta (e.g., Stockton Deep Water Ship Channel),
3 which affect the value of rearing and migration habitat. Reduced dissolved oxygen levels in the
4 lower San Joaquin River during late summer and early fall have been identified as a barrier and/or
5 impediment to migration for some salmonids (Regional Water Resources Control Board 2003),
6 including Central Valley steelhead (Jassby and Van Nieuwenhuysen 2005). The data derived from the
7 California Data Exchange Center files indicate that dissolved oxygen depressions occur during all
8 migratory months, with significant events occurring from November through March when Central
9 Valley steelhead adults and smolts would be utilizing this portion of the San Joaquin River as a
10 migratory corridor (National Marine Fisheries Service 2012).

11 Much of the Delta has been leveed, channelized, and fortified with riprap for flood protection,
12 reducing and degrading the quality and availability of natural habitat for use by steelhead during
13 migration (McEwan 2001). Furthermore, impacts on the value, quantity, and availability of suitable
14 habitat are likely to reduce fitness and increase susceptibility to entrainment, disease, exposure to
15 contaminants, and predation.

16 **2A.6.5.3 Predation by Nonnative Species**

17 Native species such as the Sacramento pikeminnow are a potentially significant source of mortality
18 in the Sacramento River at locations such as the Red Bluff Diversion Dam. However, predation by
19 nonnative species is of particular concern. In general, the effect of nonnative predation on the
20 Central Valley steelhead DPS is unknown but predation is most likely a threat in areas with high
21 densities of nonnative fish (e.g., small and large mouth bass, striped bass, and catfish), which are
22 thought to prey on out-migrating juvenile steelhead. Predation risk may covary with increased
23 temperatures. Metabolic rates of nonnative, predatory fish increase with increasing water
24 temperatures based on bioenergetic studies (Loboschewsky et al. 2009; Miranda et al. 2010).
25 Upstream gravel pits and flooded ponds, such as those that occur on the San Joaquin River and its
26 tributaries, attract nonnative predators because of their depth and lack of cover for juvenile
27 steelhead (California Department of Water Resources 2005). Nonnative aquatic vegetation, such as
28 Brazilian waterweed (*Egeria densa*) and water hyacinth (*Eichhornia crassipes*), provide suitable
29 habitat for nonnative predators (Brown and Michniuk 2007). The low spatial complexity of
30 channelized waterways (e.g., riprap-lined levees that provide virtually no cover protection from
31 predators) and general low habitat diversity elsewhere in the Delta reduces refuge cover and
32 protection of steelhead from predators (Raleigh et al. 1984; Missildine et al. 2001; 70 FR 52488).

33 **2A.6.5.4 Harvest**

34 Steelhead have been, and continue to be, an important recreational fishery in inland rivers
35 throughout the Central Valley. Although there are no commercial fisheries for steelhead, inland
36 steelhead fisheries include tribal and recreational fisheries. In the Central Valley, recreational fishing
37 for steelhead of hatchery origin is popular, but harvest is restricted to only visibly marked fish of
38 hatchery origin (adipose fin clipped). Unmarked steelhead (adipose fin intact) must be released,
39 reducing the take of naturally spawned wild fish. The level of illegal harvest of Chinook salmon and
40 steelhead in the Delta and bays is unknown. The effects of recreational fishing and this unknown
41 level of illegal harvest on the abundance and population dynamics of wild Central Valley steelhead
42 have not been quantified.

2A.6.5.5 Reduced Genetic Diversity and Integrity

Artificial propagation programs for steelhead in Central Valley hatcheries present multiple threats to the wild steelhead population, including mortality of natural steelhead in fisheries targeting hatchery origin steelhead, competition for prey and habitat, predation by hatchery origin fish on younger natural fish, disease transmission, and impediments to fish passage imposed by hatchery facilities. It is now recognized that Central Valley hatcheries are a significant and persistent threat to wild Chinook salmon and steelhead populations and fisheries (National Marine Fisheries Service 2009b). One major concern with hatchery operations is the genetic introgression by hatchery origin fish that spawn naturally and interbreed with local natural populations (U.S. Fish and Wildlife Service 2001; Bureau of Reclamation 2004; Goodman 2005). Such introgression introduces maladaptive genetic changes to the wild steelhead stocks (McEwan and Jackson 1996; Myers et al. 2004). Hatchery operations have been found to decrease Chinook salmon fitness (Araki et al. 2007). Taking eggs and sperm from a large pool of individuals is one method for ameliorating genetic introgression, but artificial selection for traits that assure individual success in a hatchery setting (e.g., rapid growth and tolerance to crowding) are unavoidable (Bureau of Reclamation 2004).

The increase in Central Valley hatchery production has reversed the composition of the steelhead population, from 88% naturally produced fish in the 1950s (McEwan 2001) to an estimated 23% to 37% naturally produced fish by 2000 (Nobriga and Cadrett 2003), and less than 10% currently (National Marine Fisheries Service 2011). The increase production of in hatchery steelhead has reduced the viability of the wild steelhead populations (National Marine Fisheries Service 2012).

2A.6.5.6 Entrainment

Juvenile steelhead migrating downstream through the Delta are vulnerable to entrainment and salvage at the State Water Project (SWP) and Central Valley Project (CVP) export facilities, primarily between March and May (Table 2A.6-1). Multiple factors can influence the vulnerability of juvenile steelhead to entrainment by SWP/CVP export facilities, including the geographic distribution of steelhead in the Delta and hydrodynamic factors such as reverse flows in the Old and Middle Rivers, which are a function of export operations relative to San Joaquin River inflows, and southward flows of Sacramento River water towards pumps through an open Delta Cross Channel and Georgiana Slough. SWC/CVP exports have been shown to affect the tidal hydrodynamics (e.g., water current velocities and direction). The magnitude of these hydrodynamic effects varies in response to a variety of factors including tidal stage and magnitude of ebb and flood tides, the rate of SWP/CVP exports, operation of the Clifton Court Forebay radial gate opening, and inflow from upstream tributaries. Steelhead respond behaviorally to hydraulic cues (e.g., water currents) during both upstream adult and downstream juvenile migration through the Delta. Changes in these hydraulic cues as a result of SWP/CVP export operations when steelhead are migrating through Delta channels may contribute to attraction to false migration pathways, delays in migration, or increased movement of migrating steelhead toward the export facilities where there is an increased risk of entrainment and/or predation at the salvage facilities. The California Department of Water Resources and Bureau of Reclamation (1999) found significant relationships between total monthly exports in January through May and monthly steelhead salvage at SWP/CVP facilities, suggesting the risk of steelhead entrainment is related, in part, to export rates. During the past several years, additional investigations have used radio- or acoustically tagged juvenile and adult (post spawning adults) steelhead to monitor their migration behavior through the Delta channels and to assess the effects of changes in hydraulic cues and SWP/CVP export operations on migration (Holbrook et al.

1 2009; Perry et al. 2010; San Joaquin River Group Authority 2010). These studies are ongoing.
2 Studies have also been conducted to assess the potential losses of juvenile steelhead to predation by
3 adult striped bass during passage through Clifton Court Forebay (Clark et al. 2009). Results of these
4 studies have estimated that prescreen losses of juvenile steelhead in Clifton Court Forebay are
5 greater than 80%.

6 In addition to SWP/CVP export facilities, there are more than 2,200 small water diversions in the
7 Delta, of which the majority are unscreened (Herren and Kawasaki 2001). The risk of entrainment is
8 a function of the size of juvenile fish and the slot opening of the screen mesh (Tomljanovich et al.
9 1978; Schneeberger and Jude 1981; Zeitoun et al. 1981; Weisberg et al. 1987). Although
10 entrainment/salvage of steelhead at the SWP/CVP export facilities is well documented, it is unclear
11 how many juvenile steelhead are entrained at other unscreened Delta diversions. Because steelhead
12 are moderately large (greater than 200-millimeter fork length) and relatively strong swimmers
13 when out-migrating, the effects on steelhead of small in-Delta agricultural water diversions are
14 thought to be lower than those on other Central Valley salmonids. In addition, many of the juvenile
15 steelhead migrate downstream through the Delta during the late winter or early spring before many
16 of the agricultural irrigation diversions are operating. Power plants in the Plan Area have the ability
17 to impinge juvenile steelhead on the existing intake screens. However, use of cooling water is
18 currently low with the retirement of older units. Furthermore, newer units are equipped with a
19 closed-cycle cooling system that virtually eliminates the risk of impingement of juvenile steelhead.

20 **2A.6.5.7 Exposure to Toxins**

21 Toxic chemicals are widespread throughout the Delta and may occur on a more localized scale in
22 response to episodic events (e.g., stormwater runoff, point source discharges, etc.). These toxic
23 substances include mercury, selenium, copper, pyrethroids, and endocrine disruptors with the
24 potential to affect fish health and condition, and negatively affect steelhead distribution and
25 abundance directly or indirectly. Some loads of toxics, such as selenium, are much higher in the
26 San Joaquin River than the Sacramento River because they are naturally occurring in the alluvial
27 soils and have been leached by irrigation water and concentrated by evapotranspiration (Nichols et
28 al. 1986). This may indicate that the potential effects of chronic exposure could be greater for
29 steelhead of San Joaquin River origin. Additionally, agricultural return flows that may contain toxic
30 chemicals are widely distributed throughout the Sacramento and San Joaquin Rivers and the Delta,
31 although dilution flows from the rivers may reduce chemical concentrations to sublethal levels.
32 Sublethal concentrations of toxic substances may interact with other stressors on salmonids, such as
33 increasing their vulnerability to predation or disease (Werner 2007). For example, Clifford et al.
34 (2005) found in a laboratory setting that juvenile fall-run Chinook salmon exposed to sublethal
35 levels of a common pyrethroid, esfenvalerate, were more susceptible to infectious hematopoietic
36 necrosis virus than those not exposed to esfenvalerate. Although not tested on steelhead, a similar
37 response is likely; however, juvenile steelhead generally migrate through the Delta in a
38 comparatively shorter time than Chinook salmon. The short duration may decrease juvenile
39 steelhead exposure and susceptibility to toxic substances in the Delta. Adult migrating steelhead
40 may be less affected by toxins in the Delta because they are not feeding, and thus not
41 bioaccumulating toxic exposure, and they are moving rapidly through the system.

42 Iron Mountain Mine, located adjacent to the upper Sacramento River, has been a source of trace
43 elements that are known to adversely affect aquatic organisms (Upper Sacramento River Fisheries
44 and Riparian Habitat Advisory Council 1989). Storage limitations and limited availability of dilution

1 flows have caused downstream copper and zinc levels to exceed salmonid tolerances and resulted in
2 documented fish kills in the 1960s and 1970s (Bureau of Reclamation 2004). The U.S.
3 Environmental Protection Agency’s Iron Mountain Mine remediation program has removed toxic
4 metals in acidic mine drainage from the Spring Creek watershed with a state-of-the-art lime
5 neutralization plant. Contaminant loading into the Sacramento River from Iron Mountain Mine has
6 shown measurable reductions since the early 1990s.

7 Ammonia¹ released from the City of Stockton Wastewater Treatment Plant contributes to the low
8 dissolved oxygen in the adjacent Deep Water Ship Channel. In addition to the adverse effects of the
9 lowered dissolved oxygen on salmonid physiology, ammonia is toxic to salmonids at low
10 concentrations. Actions have been implemented to remedy this source of ammonia, by modifying
11 the treatment train at the wastewater facility (National Marine Fisheries Service 2012).

12 **2A.6.5.8 Increased Water Temperature**

13 Water temperature is among the physical factors that affect the value of habitat for salmonid adult
14 holding, spawning and egg incubation, juvenile rearing, and migration. Adverse sublethal and lethal
15 effects can result from exposure to elevated water temperatures at sensitive life stages, such as
16 during incubation or rearing. Water temperature criteria for various life stages of salmonids in the
17 Central Valley have been developed by the NMFS (2009a). The tolerance of steelhead water
18 temperatures depends on life stage, acclimation history, food availability, duration of exposure,
19 health of the individual, and other factors such as predator avoidance (Myrick and Cech 2004;
20 Bureau of Reclamation 2004). Higher water temperatures can lead to physiological stress, reduced
21 growth rate, reduced spawning success, and increased mortality of steelhead (Myrick and Cech
22 2001). Temperature can also indirectly influence disease incidence and predation (Waples et al.
23 2008). Exposure to seasonally elevated water temperatures may occur from reductions in flow
24 because of upstream reservoir operations, reductions in riparian vegetation, channel shading, local
25 climate, and solar radiation. The installation of the Shasta Temperature Control Device in 1998, in
26 combination with reservoir management to maintain the cold water pool, has reduced many of the
27 temperature issues on the Sacramento River. During dry years, however, the release of cold water
28 from Shasta Dam is still limited. As the river flows farther downstream, particularly during the
29 warm spring, summer, and early fall months, water temperatures continue to increase until they
30 reach thermal equilibrium with atmospheric conditions. Because of the longitudinal gradient of
31 seasonal water temperatures, the coldest water and, therefore, the best areas for steelhead
32 spawning and rearing are typically located immediately downstream of the dam.

33 Increased temperature can also arise from a reduction in shade over rivers by tree removal
34 (Watanabe et al. 2005). Because river water is typically in thermal equilibrium with atmospheric
35 conditions by the time it enters the Delta, this issue is caused primarily by actions upstream of the
36 Delta. Because the Delta channels are relatively wide, additional riparian vegetation will not
37 significantly reduce water temperatures.

¹ Ammonia in water generally forms some amount of ammonium. Therefore, the use of the term *ammonia* implies that both ammonia and ammonium may be present.

2A.6.6 Relevant Conservation Efforts

Because steelhead biology is similar to that of Chinook salmon, few conservation actions are specific to steelhead. Efforts by the California Department of Fish and Wildlife (CDFW) to restore Central Valley steelhead are described in *Steelhead Restoration and Management Plan for California* (McEwan and Jackson 1996). Measures to protect steelhead throughout the state of California have been in place since 1998, and a wide range of measures have been implemented, including 100% marking of all hatchery steelhead, zero bag limits for unmarked steelhead, gear restrictions, closures, and size limits designed to protect rearing juveniles and smolts. The Central Valley Steelhead Project Work Team, an interagency technical working group led by CDFW, drafted a proposal to develop a comprehensive steelhead monitoring plan that was selected by the CALFED Bay-Delta Program (CALFED) Ecosystem Restoration Program Implementing Agency Managers for directed action funding. Long-term funding for implementation of the monitoring plan still needs to be secured.

Biological opinions for SWP/CVP operations (e.g., National Marine Fisheries Service 2009a) and other federal projects involving irrigation and water diversion and fish passage, for example, have improved or minimized adverse effects on steelhead in the Central Valley. In 1992, an amendment to the authority of the CVP through the Central Valley Project Improvement Act was enacted to give protection of fish and wildlife equal priority with other Central Valley Project objectives. Several programs under this act have benefited listed salmonids. The USFWS's Anadromous Fish Restoration Program is engaged in monitoring, education, and restoration projects designed to contribute toward doubling the natural populations of select anadromous fish species residing in the Central Valley. Restoration projects funded through the program include fish passage, fish screening, riparian easement and land acquisition, development of watershed planning groups, instream and riparian habitat improvement, and gravel replenishment. The program combines federal funding with state and private funds to prioritize and construct fish screens on major water diversions mainly in the upper Sacramento River. The goal of the Water Acquisition Program is to acquire water supplies to meet the habitat restoration and enhancement goals of the Central Valley Project Improvement Act, and to improve the ability of the U.S. Department of the Interior to meet regulatory water quality requirements. Water has been used to improve fish habitat for Central Valley steelhead by maintaining or increasing instream flows on Butte and Mill Creeks and the San Joaquin River at critical times. Additionally, salmonid entrainment at the SWP/CVP export facilities is decreased by reducing seasonal diversion rates during periods when protected fish species are vulnerable to export related losses.

Two programs included under CALFED, the Ecosystem Restoration Program and the Environmental Water Account, were created to improve conditions for fish, including steelhead, in the Central Valley. Restoration actions implemented by the Ecosystem Restoration Program include the installation of fish screens, modification of barriers to improve fish passage, habitat acquisition, and instream habitat restoration. The majority of these actions address key factors affecting listed salmonids, and emphasis has been placed on tributary drainages with high potential for Central Valley steelhead and spring-run Chinook salmon production. Additional ongoing actions include efforts to enhance fishery monitoring and directly support salmonid production through hatchery releases. The Environmental Water Account has been under scrutiny recently as to its success in meeting its original goal.

1 A major CALFED Ecosystem Restoration Program action currently under way is the Battle Creek
2 Salmon and Steelhead Restoration Project. The project will restore 77 kilometers (48 miles) of
3 habitat in Battle Creek to support steelhead and Chinook salmon spawning and juvenile rearing at a
4 cost of over \$90 million. The project includes removal of five small hydropower diversion dams,
5 construction of new fish screens and ladders on another three dams, and construction of several
6 hydropower facility modifications to ensure the continued hydropower operations. It is thought that
7 this restoration effort is the largest cold-water restoration project to date in North America.

8 The Delta Regional Ecosystem Restoration Implementation Plan (DRERIP) was formed to guide the
9 implementation of CALFED Ecosystem Restoration Plan elements in the Delta (California
10 Department of Fish and Game 2007). The DRERIP team has created a suite of ecosystem and species
11 conceptual models, including steelhead, that document existing scientific knowledge of Delta
12 ecosystems. The team has used these conceptual models to assess the suitability of actions proposed
13 in the Ecosystem Restoration Plan for implementation. DRERIP conceptual models were used in the
14 analysis of proposed conservation measures.

15 Oroville Dam Federal Energy Regulatory Commission relicensing efforts on the Feather River have
16 considered instream flows and temperature management for steelhead spawning and juvenile
17 rearing downstream of the dam.

18 Multiple fish passage projects have been recently implemented for steelhead and other salmonids in
19 the Sacramento and San Joaquin Watersheds. Multiple large diversions on the Sacramento River
20 (e.g., Glenn-Colusa Irrigation District, Reclamation District 108, Reclamation District 1004, Sutter
21 Mutual, and Wilkins Slough) have been equipped with positive barrier fish screens to reduce
22 entrainment of steelhead and other salmonids. The Woodbridge Irrigation District Dam on the
23 Mokelumne River was designed to improve upstream and downstream passage of steelhead and
24 other salmonids by installing fish screens and fish ladders at the dam.

25 Mitigation under the Delta Fish Agreement has increased the number of wardens enforcing harvest
26 regulations for steelhead and other fish in the Delta and upstream tributaries by creating the Delta
27 Bay Enhanced Enforcement Program. Initiated in 1994, the program currently consists of nine
28 wardens and a supervisor.

29 Many smaller tributaries to the Sacramento and San Joaquin Rivers have local watershed
30 conservancies with master plans to contribute to conservation and recovery of steelhead and other
31 salmonids.

32 **2A.6.7 Recovery Goals**

33 The draft recovery plan for Central Valley salmonids, including steelhead, was released on October
34 19, 2009 (National Marine Fisheries Service 2009b). Although not final, the overarching goal in the
35 public draft is the removal of, among other listed salmonids, the Central Valley steelhead DPS from
36 the federal List of Endangered and Threatened Wildlife (National Marine Fisheries Service 2009b).
37 Several objectives and related criteria represent the components of the recovery goal, including the
38 establishment of at least two viable populations in each historical diversity group, as well as other
39 measurable biological criteria.

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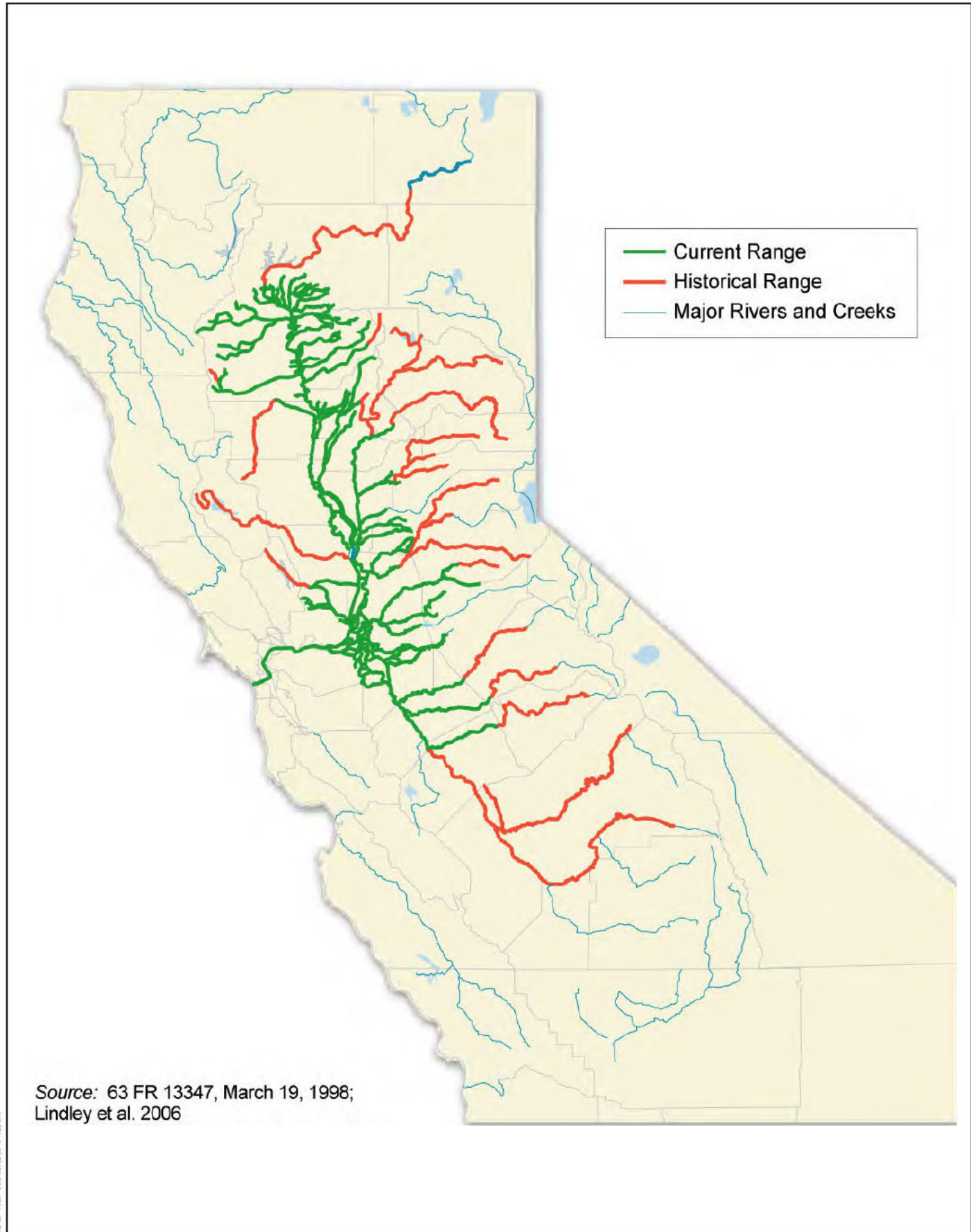
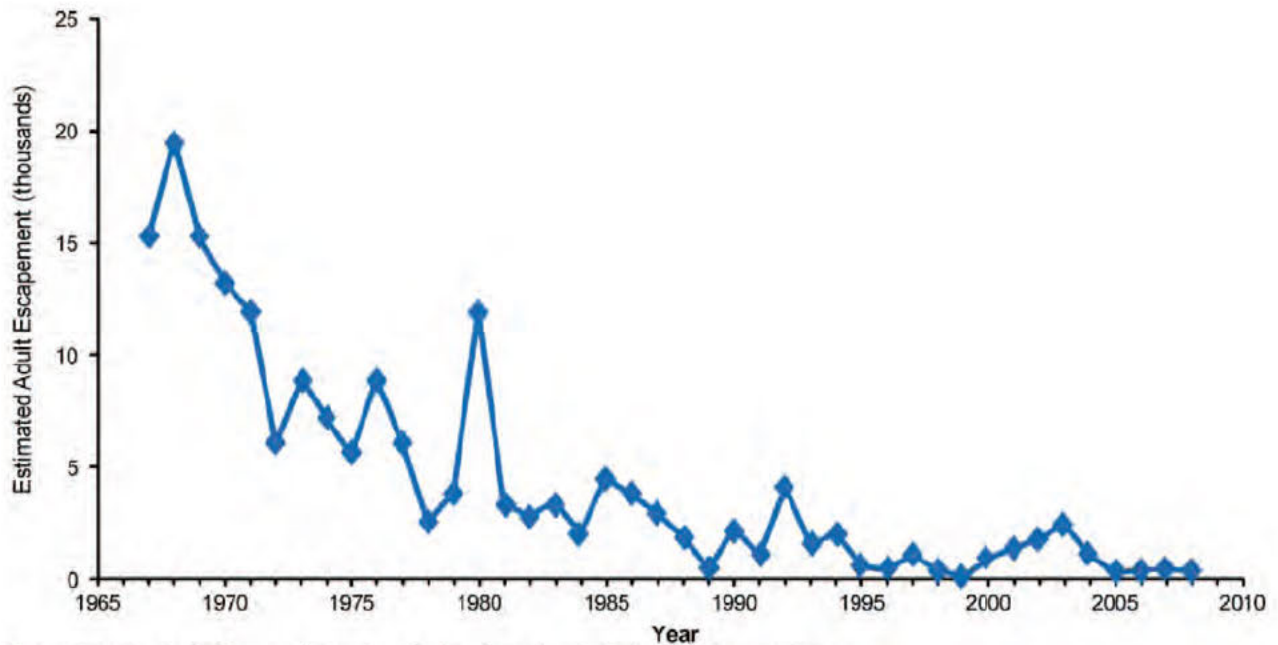


Figure 2A.6-1
Central Valley Steelhead Inland Range



Note: Trapping in 2008 was discontinued after June due to high water temperatures.

SOURCE: Data from 1967 to 1991: Mills, T.J. and F. Fisher. 1994. Central Valley anadromous sport fish annual run-size, harvest, and population estimates, 1967 through 1991. August 1994. California Department of Fish and Game. Sacramento, CA. Data from 1992 to 2008, California Department of Fish and Game, Red Bluff. Unpublished data.

BDCP-HCP 00343.12 (8-9-12).tm

**Figure 2A.6-2
Estimated Historical Spawner Escapement of Wild Central Valley Steelhead in the
Upper Sacramento River Upstream of the Red Bluff Diversion Dam (1967–2008)**



**Figure 2A.6-3
Central Valley Steelhead Critical Inland Habitat**

Sacramento Splittail (*Pogonichthys macrolepidotus*)

2A.7.1 General

The Sacramento splittail, a cyprinid fish, is endemic to the San Francisco Estuary and watershed (Moyle 2002). Splittail regularly inhabit the Sacramento River upstream to the Red Bluff Diversion Dam at River Mile 243 and the San Joaquin River into Salt Slough (River Mile 135) (Moyle 2002) and Mud Slough at River Mile 125 (plus an additional 10.5 miles into Mud Slough). Splittail also inhabit the Napa and Petaluma River drainages (upper documented range: River Miles 18 and 17, respectively) and marshes. Splittail inhabiting these drainages have been found to be genetically distinct from splittail inhabiting the Sacramento and San Joaquin Rivers (Baerwald et al. 2007). Splittail from the Petaluma River exhibited a higher degree of differentiation from the Sacramento–San Joaquin population than did Napa River splittail, suggesting high salinities in San Pablo Bay and Carquinez Strait isolated these populations to differing degrees from the larger Sacramento–San Joaquin population. Spawning occurs in the Petaluma and Napa Rivers, but spawning locations within these rivers remain unknown (Moyle et al. 2004; Feyrer et al. 2005). No populations of splittail exist outside of the Central Valley rivers and the San Francisco/Sacramento–San Joaquin River Delta (Bay-Delta) estuary.

2A.7.2 Legal Status

The Sacramento splittail was listed as threatened under the federal Endangered Species Act (ESA) on February 8, 1999 (64 *Federal Register* [FR] 5963). This ruling was challenged by two lawsuits (*San Luis & Delta-Mendota Water Authority v. Anne Badgley et al.* and *State Water Contractors et al. v. Michael Spear et al.*). On June 23, 2000, the Federal Eastern District Court of California found the ruling to be unlawful and on September 22 of the same year remanded the determination back to the U.S Fish and Wildlife Service (USFWS) for re-evaluation of their original listing decision. Upon further evaluation, splittail was removed from the ESA on September 22, 2003 (68 FR 55139). On August 13, 2009, the Center for Biological Diversity (2009) challenged the 2003 decision to remove splittail from the ESA. However, on October 7, 2010, USFWS found that listing of splittail was not warranted (75 FR 62070).

The splittail is designated as a species of special concern by the California Department of Fish and Wildlife (CDFW).

2A.7.3 Distribution and Abundance

The splittail range includes the Sacramento River up to the Red Bluff Diversion Dam and the San Joaquin River to River Mile 135 (Figure 2A.7-1). Selected observations in the lower portions of Sacramento River and tributaries include the American River to River Mile 12, in the Feather River to River Mile 58 and from just below the Thermalito Afterbay outlet (Oppenheim pers. comm.; Seesholtz pers. comm.), and in Butte Creek/Sutter Bypass to vicinity of Colusa State Park.

1 Long-term beach seine sampling data for age 0 splittail (less than or equal to 50-millimeter fork
2 length) in the Sacramento River spanning 32 years (1976 to 2008) indicates that the farthest
3 location upstream where juvenile splittail have been collected was 144 to 184 miles upstream of the
4 confluence of the Sacramento and San Joaquin Rivers. The consistency in the upstream range of
5 juvenile splittail found in these long-term studies supports a finding that there was no decrease in
6 distribution during this period (Feyrer et al. 2005).

7 The following rivers are within the splittail range:

- 8 • Cosumnes River—just above the confluence with the Mokelumne River (Crain et al. 2004).
- 9 • Mokelumne River—observed above Woodbridge Diversion Dam to River Mile 60.
- 10 • Stanislaus River—no confirmed sightings, but, based on observations from other tributaries,
11 splittail probably inhabit low-gradient portions of the lower river.
- 12 • Tuolumne River—River Mile 17 (Legion Park, Modesto) (Ford pers. comm.), and several
13 annually at River Mile 5 from 1999 to 2002 (Heyne pers. comm.).
- 14 • Merced River—River Mile 13, several annually from 1999 to 2001 (1 mile upstream of Hagaman
15 Park) (Horvath pers. comm.; Heyne pers. comm.).

16 Near Mud and Salt Sloughs, splittail can access historical valley floodplains and apparently use them
17 for spawning in wet years (e.g., 1995 and 1998) (Baxter 1999; Moyle et al. 2004). Splittail
18 occasionally extend their range farther southward into central and southern San Francisco Bays
19 using freshwater and low-salinity habitats created during high-outflow years (Moyle et al. 2004).
20 After high-outflow years in the early 1980s and mid-1990s, splittail were captured in the estuary of
21 Coyote Creek, South San Francisco Bay (Stevenson pers. comm.). In a study by researchers at the
22 University of California, Davis, that started in August of 2010 and samples monthly, no splittail have
23 been caught in Coyote Creek (Hobbs pers. comm.).

24 The abundance of juvenile splittail (young-of-the-year) is highly variable from one year to the next
25 and positively correlated with hydrologic conditions within the rivers and Delta during the late-
26 winter and spring spawning period and the magnitude and duration of floodplain inundation
27 (Sommer et al. 1997). Because splittail are a long-lived species (5 to 7 years) (Moyle 2002; Grimaldo
28 pers. comm.), the abundance of juveniles in a given year may not be a good predictor of adult
29 splittail abundance. Results of CDFW fall midwater trawl surveys indicate a marked decline in
30 overall splittail abundance and consistently low population levels since 2002 (Figure 2A.7-2). In
31 addition, Bay study indices were extremely low (Figures 2A.7-2[B] and [C]).

32 No population-level estimates currently exist for Sacramento splittail. However, because much of
33 the overall distribution of splittail occurs in the Plan Area, population status and trends in the Plan
34 Area are expected to be very similar to overall population status and trends.

35 2A.7.4 Life Stages

36 Kratville (2008) describes five life stages of Sacramento splittail. Moyle (2002) also described five
37 life stages, although rather than two adult stages (spawning and postspawning), Moyle described
38 two juvenile life stages (young-of-year and yearling). Table 2A.7-1 compares the Sacramento
39 splittail life stages of Kratville and Moyle.

1 **Table 2A.7-1. Sacramento Splittail Life Stages**

Kratville 2008	Moyle 2002	BDCP
Eggs	Egg/embryo	Egg/embryo
Larvae	Larvae	Larvae
Juvenile	Juvenile (young-of-year)	Juvenile (young-of-year)
Adult/spawning	Juvenile (yearling)	Juvenile (yearling)
Adult/postspawning	Adult	Adult/nonspawning
		Adult/spawning

2

3 **2A.7.5 Life History**4 **2A.7.5.1 Phenology**

5 Mature splittail begin a gradual upstream migration towards spawning areas sometime between
6 late November and late January, with larger splittail migrating earlier (Caywood 1974; Moyle et al.
7 2004). The relationship between migrations and river flows is poorly understood, but it is likely that
8 splittail have a positive behavioral response to increases in flows and turbidity. Feeding in flooded
9 riparian areas in the weeks just prior to spawning may be important for later spawning success and
10 for postspawning survival. Not all splittail make significant movements prior to spawning, as
11 indicated by evidence of spawning in Suisun Marsh (Meng and Matern 2001) and the Petaluma
12 River.

13 The upstream movement of splittail is closely linked with flow events from February to April that
14 inundate floodplains and riparian areas (Garman and Baxter 1999; Harrell and Sommer 2003).
15 Seasonal inundation of shallow floodplains provides both spawning and foraging habitat for splittail
16 (Caywood 1974; Daniels and Moyle 1983; Baxter et al. 1996; Sommer et al. 1997). Evidence of
17 splittail spawning on floodplains has been found on both the San Joaquin and Sacramento Rivers. In
18 the San Joaquin River drainage, spawning has apparently taken place in wet years in the region
19 where the San Joaquin River is joined by the Tuolumne and Merced Rivers (Ford pers. comm.). In
20 the Plan Area, splittail spawn on inundated floodplains in the Yolo and Sutter Bypasses, which are
21 extensively flooded in wet years, and along the Cosumnes River area from February to July (Sommer
22 et al. 1997, 2001, 2002; Crain et al. 2004; Moyle et al. 2004). When floodplain inundation does not
23 occur in the Yolo or Sutter Bypasses, adult splittail migrate farther upstream to suitable habitat
24 along channel margins or flood terraces; spawning in such locations occurs in all water year types
25 (Feyrer et al. 2005). Although spawning is typically greatest in wet years, CDFW surveys
26 demonstrate spawning takes place every year along the river edges and backwaters created by small
27 increases in flow. In the eastern Delta, the floodplain along the lower Cosumnes River appears to be
28 important as spawning habitat. Ripe splittail have been observed in areas flooded by levee breaches,
29 turbid water, and flooded terrestrial vegetation.

30 Limited collections of ripe adults and early stage larvae indicate splittail spawn in shallow water
31 (less than 2 meters [6.6 feet] deep) over flooded vegetated habitat with a detectable water flow in
32 association with cool temperatures (less than 15°C [59°F]) (Moyle et al. 2004). Turbidity is typically
33 high under these conditions, but decreases rapidly as flows diminish. On floodplains, complex
34 topography slows water velocities, creating eddies and increasing hydraulic residence time.

1 Increased hydraulic residence time promotes phytoplankton and zooplankton production on
2 seasonally inundated floodplains.

3 With rising water temperatures during the spring, young juveniles (about 25 to 40 millimeters)
4 begin their migration downstream through the Delta. Such migrations often occur in late April, May,
5 or even June of high-flow years (Moyle et al. 2004; Crain et al. 2004). In low-flow years, juvenile
6 splittail are most abundant in the northern and western regions of the Delta; in high-flow years,
7 their distribution is more even throughout the Delta (Sommer et al. 1997).

8 When juveniles reach a length of approximately 29 millimeters fork length, they move into deeper
9 habitats (Sommer et al. 2002). On the Cosumnes River, juveniles have been observed leaving the
10 floodplain at a size of 25 to 40 millimeters total length, when they disperse rapidly downstream.
11 Although some larval and juvenile splittail are swept off floodplains and downstream by flood
12 currents (Baxter et al. 1996), many larvae and juveniles remain in riparian or annual vegetation
13 along shallow edges on floodplains as long as water temperatures remain cool (Sommer et al. 2002;
14 Moyle et al. 2004). Most late-stage juveniles and nonreproductive adults inhabit moderately shallow
15 (less than 4 meters [13 feet]) brackish and freshwater tidal sloughs and shoals, such as those found in
16 Suisun Bay and Suisun Marsh and the margins of the lower Sacramento River (Moyle et al. 2004;
17 Feyrer et al. 2005). Figure 2A.7-3 indicates the geographic distribution of splittail over the past
18 34 years throughout the Delta region and Figure 2A.7-4 indicates seasonal variation in the abundance
19 of postlarval and juvenile splittail throughout their range.

20 Splittail spend little time in habitats surrounding floodplains, and are only present for about two
21 weeks in adjacent sloughs after leaving the Cosumnes floodplain. Migration through river corridors
22 is also fairly quick, with splittail from the Cosumnes floodplain reaching the mouth of Mokelumne
23 River in about two weeks after leaving the area. There is some evidence that a small fraction of
24 splittail young-of-year that are spawned in the Sacramento River and Butte Creek remain upstream
25 their first year (Baxter 1999).

26 Channel margins and backwater habitats can be critical to the survival of young-of-year splittail, as
27 well as the population as a whole (Moyle et al. 2004; Feyrer et al. 2005). Such habitats provide
28 refugia from predatory fishes and feeding sites as fish grow in upstream regions before and during
29 downstream migration. Many backwater habitats are associated with the complex topography of
30 remnant riparian habitats and are created ephemerally in response to increases in river stage
31 (water surface elevation); others are synthetic creations such as cut channels, boat ramps, or
32 agricultural pump intakes. This contrasts with major floodplain inundation typically associated with
33 large splittail year classes (Meng and Moyle 1995; Baxter et al. 1996; Sommer et al. 1997), which
34 may require an 8- to 10 meter [26- to 33-foot] increase in river stage (typically associated with flood
35 flow events).

36 Two early life history strategies occur in juvenile splittail produced in the Sacramento River system.
37 The dominant strategy is characterized by juveniles migrating downstream in late spring and early
38 summer to the Delta, Suisun Bay, and Suisun Marsh; a less well-studied strategy is to remain
39 upstream through the summer into the next fall or spring and migrate downstream as a subadult
40 (Baxter 1999; Moyle et al. 2004). This latter strategy occurs in Butte Creek and the mainstem
41 Sacramento River. As water recedes further, juveniles remaining in upstream riverine habitats and
42 congregate in large eddies for feeding.

2A.7.6 Life Cycle

Splittail spawning occurs between late February and early July (Wang 1986). Females lay between 5,000 and 150,000 eggs, but fecundity is size-dependent and highly variable, probably related to food availability and selenium content in bivalves (Feyrer and Baxter 1998; Moyle et al. 2004). Egg incubation lasts for 3 to 7 days depending on water temperature (Moyle 2002). Newly hatched larvae are typically 6.5 to 8 millimeters [0.26 to 0.32 inches] fork length (Wang 1986). Larvae remain in shallow weedy areas near spawning areas for 10 to 14 days (Meng and Moyle 1995). In the case of floodplains, larvae are found in shallow water associated with flooded terrestrial vegetation (Crain et al. 2004).

Splittail grow to a typical length of 110 to 120 millimeters [4.3 to 4.7 inches] during their first year, 140 to 160 millimeters [5.5 to 6.3 inches] during their second year, 200 to 215 millimeters [7.9 to 8.5 inches] during their third year, and grow 25 to 35 millimeters/year during remaining years, reaching up to 400 millimeters [15.75 inches], but fish over 300 millimeters [11.8 inches] are rare, as growth has decreased since the introduction of the overbite clam (*Potamocorbula amurensis*) (Moyle et al. 2004). Maturity is typically reached at the end of their second year (Daniels and Moyle 1983).

2A.7.6.1 Diet

The diet of splittail larvae up to 15 millimeters in length is dominated by zooplankton, primarily cladocerans with some copepods, rotifers, and chironomids present in small amounts; chironomids become important after splittail reach 15 millimeters long (Kurth and Nobriga 2001; Moyle 2002). In the 1980s, the diet for splittail age 1 and above included the native mysid shrimp, *Neomysis*, amphipods, and harpacticoid copepods, with detritus accounting for more than half the diet (Feyrer et al. 2003). After the invasion of *Potamocorbula* in the 1980s and the crash of *Neomysis*, clams, especially *Potamocorbula*, became an important component of the diet (Feyrer et al. 2003).

2A.7.6.2 Temperature and Salinity Requirements

Juvenile and subadult splittail commonly inhabit regions of the estuary characterized by salinities of 10 to 18 parts per thousand (ppt) (Meng and Moyle 1995; Sommer et al. 1997). Relatively warm temperatures and an abundance of food allow young splittail to grow and develop rapidly on floodplains so that they are physically prepared to leave floodplains when water levels recede. Increased water temperatures and reduced water levels may cue floodplain emigration of juvenile splittail. Many of these ecosystem benefits are dependent upon the frequency, duration, and timing of the floodplain inundation.

Salinity tolerance increases with size (and age) such that adult splittail can survive salinities up to 29 ppt for brief periods of time (Young and Cech 1996). Splittail inhabit a broad range of temperatures, 5 to 24°C (41 to 75.2°F) depending upon season, and acclimated fish can tolerate 29 to 33°C (84.2 to 91.4°F) for short periods (Young and Cech 1996).

Complementing their temperature and salinity tolerances, splittail of all sizes can tolerate low dissolved oxygen levels (less than 1 milligram of oxygen per liter⁻¹) (Moyle et al. 2004), making them well suited to slow-moving sections of sloughs and rivers. In Suisun Marsh during summer, splittail commonly inhabit areas with salinities of 6 to 10 ppt and temperatures of 15 to 23°C (59 to 73.4°F) (Meng and Moyle 1995). Juveniles are most abundant in shallow (less than 2 meters), turbid water

1 with a current. Napa and Petaluma River stocks may possess a higher salinity tolerance than the
2 Central Valley stock (Baerwald et al. 2007).

3 **2A.7.7 Threats and Stressors**

4 A number of threats and stressors exist for splittail. Stressor rankings and the certainty associated
5 with these rankings for splittail are provided in Chapter 5 of the BDCP. The discussion below
6 outlines some of the main threats and stressors to splittail.

7 **2A.7.7.1 Water Exports**

8 Splittail are salvaged year-round in the State Water Project (SWP) and Central Valley Project (CVP)
9 fish salvage facilities, with the greatest occurrence during May to July. The majority of splittail
10 observed in fish salvage monitoring are early juveniles. Splittail mortality during the SWP/CVP fish
11 salvage process has not been quantified, but it is thought to be high. Mortality to young splittail may
12 occur because of overcrowding within transport tanks and predation at release locations within the
13 Delta. Furthermore, adults that are salvaged are returned to an area downstream of the export
14 facilities, which is expected to increase the energy expenditure needed to reach their upstream
15 spawning sites and could reduce their ability to spawn successfully (Moyle et al. 2004). Young-of-
16 year splittail have critical swimming velocities that are similar to water velocities occurring at the
17 SWP/CVP diversions and are entrained at these facilities (Young and Cech 1996).

18 The highest levels of splittail salvage occur during years with high outflows that persist into the
19 March and April spawning period (Sommer et al. 1997). For example, splittail salvage increased
20 substantially in both 2005 and 2006, but was even higher in 2011, corresponding to high levels of
21 juvenile production, reaching a record high of over 7.5 million fish at the CVP Tracy Fish Collection
22 Facility (Aasen 2012). However, because salvage rates are high when splittail abundance is high, the
23 net effect of entrainment at the export facilities on the overall population of splittail may not be
24 great, and there is no evidence that juvenile entrainment mortality has a significant population-level
25 effect (Sommer et al. 1997). Nevertheless, prolonged drought and subsequent reduction in adult
26 splittail abundance could eventually cause a proportionally large effect on the population,
27 particularly if the geographic distribution of the splittail population were to occur near the export
28 facilities (Sommer et al. 1997).

29 In addition to SWP/CVP export facilities, there are over 2,200 small water diversions within the Plan
30 Area, the majority of which are unscreened (Herren and Kawasaki 2001). Results of surveys at
31 unscreened diversions (Nobriga et al. 2004) have shown that a variety of fish species (e.g., threadfin
32 shad, silversides, striped bass), primarily larval and juvenile life stages, are vulnerable to
33 entrainment. Based on results of this and similar studies conducted on unscreened diversions, it has
34 been hypothesized that early juvenile splittail would be vulnerable to entrainment from these
35 smaller diversions. However, water velocities at these relatively small agricultural pumps and
36 siphons are low enough that larger fish are able to avoid entrainment. The potential magnitude of
37 the entrainment risk, risk variations across seasons and areas, and the cumulative effect of
38 entrainment losses on the population dynamics of splittail cannot be determined. No
39 comprehensive, quantitative estimates have been developed for the level of potential entrainment
40 mortality that may occur because of diversions from the rivers and Delta.

1 Power plants within the Plan Area have the ability to entrain large numbers of fish. However, with
2 the retirement of older units, use of cooling water is currently low. Furthermore, recent State Water
3 Resources Control Board regulations require that units at these plants be equipped with a closed
4 cycle cooling system by 2017.

5 **2A.7.7.2 Habitat-Changing Structures**

6 In the Sacramento River, levees constrain river meander from River Mile 194 at Chico Landing
7 downstream to Collinsville (River Mile 0) and restrict the riparian zone accessible via the river
8 channel. Levee configuration differs through three reaches downstream of Chico Landing and has
9 important implications in terms of splittail spawning and rearing habitat (Feyrer et al. 2005).

- 10 • The river reach from Chico Landing to Colusa (River Mile 144) is characterized by setback levees
11 enclosing remnant floodplain (flood terraces) and a narrowly meandering river channel.
- 12 • The reach from Colusa to Verona (River Mile 80) is tightly leveed and contains fewer and much
13 narrower flood terraces, many of which are actively eroding and targeted for riprap.
- 14 • The reach from Verona to Collinsville (River Mile 0) is also tightly leveed and contains extensive,
15 narrow flood terraces between Verona and Sacramento, but is almost completely riprapped
16 from Sacramento to Collinsville.

17 **2A.7.7.3 Habitat Loss**

18 Maintaining and increasing seasonally inundated floodplain habitat suitable for splittail spawning
19 and juvenile rearing throughout the species range has been identified as a factor that will help
20 maintain successful reproduction and increase juvenile abundance and genetic diversity during
21 prolonged drought events and avoid a genetic “bottleneck.”

22 **2A.7.7.3.1 Reduced Juvenile/Adult Rearing Habitat**

23 Reclamation of Delta islands and wetlands during the 19th and early 20th centuries removed or
24 degraded large areas of high-value juvenile/adult rearing habitat. This habitat consisted of shallow,
25 low-velocity areas throughout the Delta, and particularly in the western Delta and Suisun Marsh
26 (Moyle et al. 2004). In the 1960s and 1970s, the U.S. Army Corps of Engineers increased
27 downstream water conveyance and reinforced levees by clearing and riprapping levees along the
28 lower Sacramento River. These actions further reduced or eliminated suitable rearing habitat for
29 splittail from the City of Sacramento downstream by removing large areas of shallow channel
30 margins. Current efforts are underway to improve flood protection for communities along much of
31 the lower Sacramento River and several other valley rivers. Actions being proposed and conducted
32 include removal of trees and riparian vegetation and armoring with riprap. The current policy is for
33 removal of all large trees and brush from levees to improve detection of weak points and potential
34 levee failures.

35 **2A.7.7.3.2 Reduced Spawning/Larval Rearing Habitat**

36 Reclamation and levee construction along the majority of Delta waterways and upstream riverine
37 habitats has degraded or eliminated large areas of seasonally inundated floodplains that once served
38 as spawning and larval rearing habitat for splittail. Although some spawning occurs on shallow

1 margins of the main channels every year, floodplains are highly productive and, when inundated, are
2 used by splittail for spawning and larval rearing more heavily than channel margins.

3 Changes in river stage resulting from upstream diversions and reservoir storage have not been well
4 studied, but during low- and moderate-runoff years, water management may affect splittails' access
5 to floodplains and their ability to emigrate successfully after spawning and early rearing
6 (Moyle et al. 2004). Reservoir operations are designed to reduce peak flows during winter and
7 spring months that historically would have resulted in seasonal inundation of floodplains.

8 **2A.7.7.4 Food Resources**

9 There are multiple mechanisms that may cause reductions in food supplies for juvenile and adult
10 splittail, including competition with nonnative species and reductions in productivity as a result of
11 heavy grazing by introduced clams. The introduced *Potamocorbula* is a highly efficient filter feeder
12 that has reduced phytoplankton in the Delta and Suisun Bay, with subsequent effects on
13 zooplankton consumers (Kimmerer and Orsi 1996). The invasion of the estuary by *Potamocorbula*
14 reduced the availability of the native mysid, *Neomysis*, to splittail (Feyrer et al. 2003). However, the
15 effect of *Potamocorbula* on food availability to splittail is mixed because splittail now consume the
16 clams as well as the nonnative mysid shrimp, *Acanthomysis* (Feyrer et al. 2003).

17 In addition to the effect of introduced claims, reductions in productivity within the estuary have
18 been attributed to changes in hydrology associated with in-Delta water diversions, upstream
19 reservoir operations, reduced hydraulic residence time in the Delta, and ammonia¹ from wastewater
20 treatment plants.

- 21 • The SWP/CVP export facilities and the over 2,200 in-Delta agricultural diversions (Herren and
22 Kawasaki 2001) export nutrients, organic material, phytoplankton, and zooplankton from the
23 Delta that would otherwise support the base of the food web (Jassby et al. 2002; Resources
24 Agency 2007).
- 25 • Upstream reservoir operations have reduced seasonal variability in Delta and river hydrology,
26 resulting in fewer and shorter high-flow events and, therefore, reduced frequency and duration
27 of floodplain inundation (Sommer et al. 1997, 2002; Meng and Matern 2001; Feyrer et al. 2005,
28 2006). Floodplains are an important source of food for splittail (Sommer et al. 2001; Schemel et
29 al. 2004; Lehman et al. 2008).
- 30 • Reductions in hydraulic residence time in the central Delta have resulted, in part, from the need
31 to maintain good water quality in the Delta for agricultural uses and SWP/CVP exports
32 (Resources Agency 2007). Water of a higher quality is conveyed from the Sacramento River
33 southward through the Delta via the Delta Cross Channel, creating a hydraulic barrier against
34 salt water that may otherwise enter the Delta from the west. As a result, water movement has
35 increased and hydraulic residence time has declined in the central Delta. Reduced hydrologic
36 residence time is thought to reduce productivity in the Delta because nutrients and organics are
37 transported downstream and out of the Delta before stimulating phytoplankton or zooplankton
38 production (Jassby et al. 2002; Kimmerer 2002a, 2002b; Resources Agency 2007). Increased
39 hydraulic residence time allows more opportunity for phytoplankton and zooplankton
40 production.

¹ Ammonia in water generally forms some amount of ammonium. Therefore, the use of the term *ammonia* implies that both ammonia and ammonium may be present.

- High concentrations of ammonium from municipal wastewater treatment plants may inhibit diatom production, reducing the food available for the prey of splittail prey and other fish species (Wilkerson et al. 2006; Dugdale et al. 2007; Glibert 2010; Cloern et al. 2011; Glibert et al. 2011).

2A.7.7.5 Exposure to Toxins

Although there is strong support from laboratory studies that toxics can be lethal to splittail (Teh et al. 2002, 2004a, 2004b, 2005), there is little information about the chronic or acute toxicity of contaminants within the Delta (Greenfield et al. 2008). The longevity of splittail relative to most other covered fish species (5 to 7 years) (Moyle 2002) enables their tissue to bioaccumulate toxicants to higher concentrations than those other species. This makes splittail particularly vulnerable to heavy metals such as mercury, and other fat-soluble chemicals. Perhaps the greatest concern among the impacts of contaminants on splittail relates to selenium. Tissues of splittail collected in Suisun Bay had sufficiently high selenium concentrations to cause physiological impacts, in particular, reproductive abnormalities (Stewart et al. 2004). Adult splittail feed on the *Potamocorbula*, which bioaccumulates and transfers selenium in high concentrations (Luoma and Presser 2000). With the decline of the mysid shrimp, *Neomysis*, in the estuary, juvenile and adult splittail have increased foraging on benthic macroinvertebrates such as clams (Feyrer et al. 2003). Teh et al. (2004b) found that young splittail that were fed a diet high in selenium grew significantly slower and had higher liver and muscle selenium concentrations after nine months of testing.

Kuivila and Moon (2004) documented dissolved pesticides in the Sacramento–San Joaquin Delta during April to June (1998 to 2000) when young, growing splittail were migrating into the Delta and estuary. The use of pyrethroid pesticides has increased substantially in the Central Valley since the early 1990s (Oros and Werner 2005). Though relatively nontoxic to mammals, these chemicals are highly toxic to aquatic organisms, including fishes. Also, pesticide use on row crops (including rice) commonly grown in the Yolo and Sutter Bypasses and their proclivity to adhere to sediment particles suspended in water and deposited on the bottom provide a dietary pathway to splittail ingestion along with detritus during feeding (Werner 2007). Exposure to pesticides and other chemical contaminants may occur while splittail forage on inundated floodplains or in the estuary after the pesticides have entered Delta channels through agricultural drainage and have been transported to and settled in the Delta.

2A.7.7.6 Predation

Major nonnative predatory fish introduced into the Bay-Delta estuary, such as striped bass and largemouth bass, have resided in the Delta for over a century (Dill and Cordone 1997), and splittail have persisted. However, reduced turbidity in the Delta and increased habitat for nonnative predatory species provided by Brazilian waterweed (*Egeria densa*) and water hyacinth (*Eichhornia crassipes*) have enhanced both largemouth bass abundance and their ability to visually forage, thus increasing predation risk to splittail (Toft et al. 2003; Brown and Michniuk 2007).

2A.7.7.7 Harvest

The legal fishery for splittail is thought to be substantial, despite poor documentation (Moyle et al. 2004). Subadult and adult splittail are harvested by recreational anglers for consumption, as well as for use as bait by striped bass anglers. There is no evidence that splittail are affected at a population

1 level by the fishery, but there is insufficient evidence to conclude this with confidence. CDFW now
2 regulates the take of splittail to two fish per day, which may only be taken by angling (California
3 Code of Regulations 14(2):4,5.70).

4 **2A.7.8 Relevant Conservation Efforts**

5 The Ecosystem Restoration Program (CALFED Bay-Delta Program 2000) includes specific objectives
6 for splittail as follows.

7 Species recovery objectives will be achieved when 2 of the following 3 criteria are met in at least 4 of
8 every 5 years for a 15 year period: 1) the fall midwater trawl survey numbers must be 19 or greater
9 for 7 of 15 years. 2) Suisun Marsh catch per trawl must be 3.8 or greater and the catch of young-of-
10 year must exceed 3.1 per trawl for 3 of 15 years, and 3) Bay Study otter trawls must be 18 or greater
11 AND catch of young-of-year must exceed 14 for 3 out of 15 years.

12 The CALFED Bay-Delta Program (CALFED) Ecosystem Restoration Program has funded the Yolo
13 Bypass Watershed Restoration Strategy. The purpose is to develop a local implementation strategy
14 for a broad landscape level of restoration and rehabilitation for the Yolo Bypass, which should have
15 direct benefits to splittail. The program has also funded a feasibility study for flood protection and
16 ecosystem restoration at Hamilton City.

17 A new integrated monitoring and outreach program to evaluate fish contamination issues has
18 recently been funded by the Ecosystem Restoration Program. This project will monitor mercury
19 levels in sport fish and biosentinel indicators for three years throughout the watershed. The
20 monitoring will evaluate spatio-temporal variability and gather information needed for
21 management decisions.

22 Several conservation activities are planned to improve shallow subtidal habitat in the Delta that
23 should provide benefit to splittail. The CALFED Ecosystem Restoration Program Suisun Marsh Land
24 Acquisition and Tidal Marsh Restoration project will restore 500 acres within the Suisun Marsh to
25 tidal wetland. The Suisun Marsh/North San Francisco Bay Ecological Zone Biological Restoration
26 and Monitoring project will restore, maintain, and monitor the biology of at least three major
27 eastern San Pablo Bay and southern Suisun Bay areas within a single CALFED-defined ecological
28 zone (Suisun Bay/North San Francisco Bay), and compare and improve these restoration efforts
29 through an integrated monitoring program. Restoration of three commercial salt ponds along the
30 Napa River will provide habitat benefits for splittail and other aquatic species.

31 Connectivity to and restoration of floodplain habitat were achieved along the Cosumnes River
32 through breaching of levees on the Cosumnes River Preserve during the 1990s (Booth et al. 2006).
33 The Cosumnes River Preserve is managed by a coalition of state, federal, and nonprofit
34 organizations, such as The Nature Conservancy California. The Cosumnes River floodplain is now
35 thought to be used for spawning by splittail (Crain et al. 2004; Moyle et al. 2004).

36 Construction is ongoing for the Reclamation District 108 Poundstone Intake Consolidation and
37 Positive Barrier Fish Screen Project in Colusa County, which will construct an 81-foot-long, positive
38 barrier fish screen at the entrance to a new water diversion site on the Sacramento River (River
39 Mile 110.5) in Colusa County. The new diversion will consolidate and allow removal of three existing
40 unscreened diversions. Other projects (e.g., Reclamation District 1004 intake screens, Reclamation
41 District 108 Wilkins Slough Positive Barrier Fish Screen) have been constructed on the Sacramento
42 River to reduce entrainment of splittail and other fish.

1 The Sacramento River Conservation Area Forum, the California Department of Water Resources
2 (DWR), USFWS, CDFW, the California Department of Parks and Recreation, the Wildlife Conservation
3 Board, nonprofit organizations such as the Nature Conservancy and the Sacramento River Partners,
4 and many other stakeholders conduct conservation and restoration activities in the middle and
5 upper reaches of the Sacramento River.

6 On December 10, 2009, the California Fish and Game Commission adopted CDFW's proposal to
7 establish fishing regulations on splittail in an effort to reduce the potential effects of harvest on the
8 splittail population. Effective March 1, 2010, there is a year-round two-fish daily bag and possession
9 limit.

10 **2A.7.9 Recovery Goals**

11 Although splittail is not listed, it is included in the *Sacramento–San Joaquin Delta Native Fishes*
12 *Recovery Plan* (U.S. Fish and Wildlife Service 1996), which also includes the delta smelt, longfin
13 smelt, green sturgeon, Sacramento perch, and three races of Chinook salmon. USFWS has the
14 responsibility to review and update the recovery plan for these species. To accomplish this task,
15 USFWS has formed a new Delta Native Fishes Recovery Team to assist in the preparation of this
16 updated plan.

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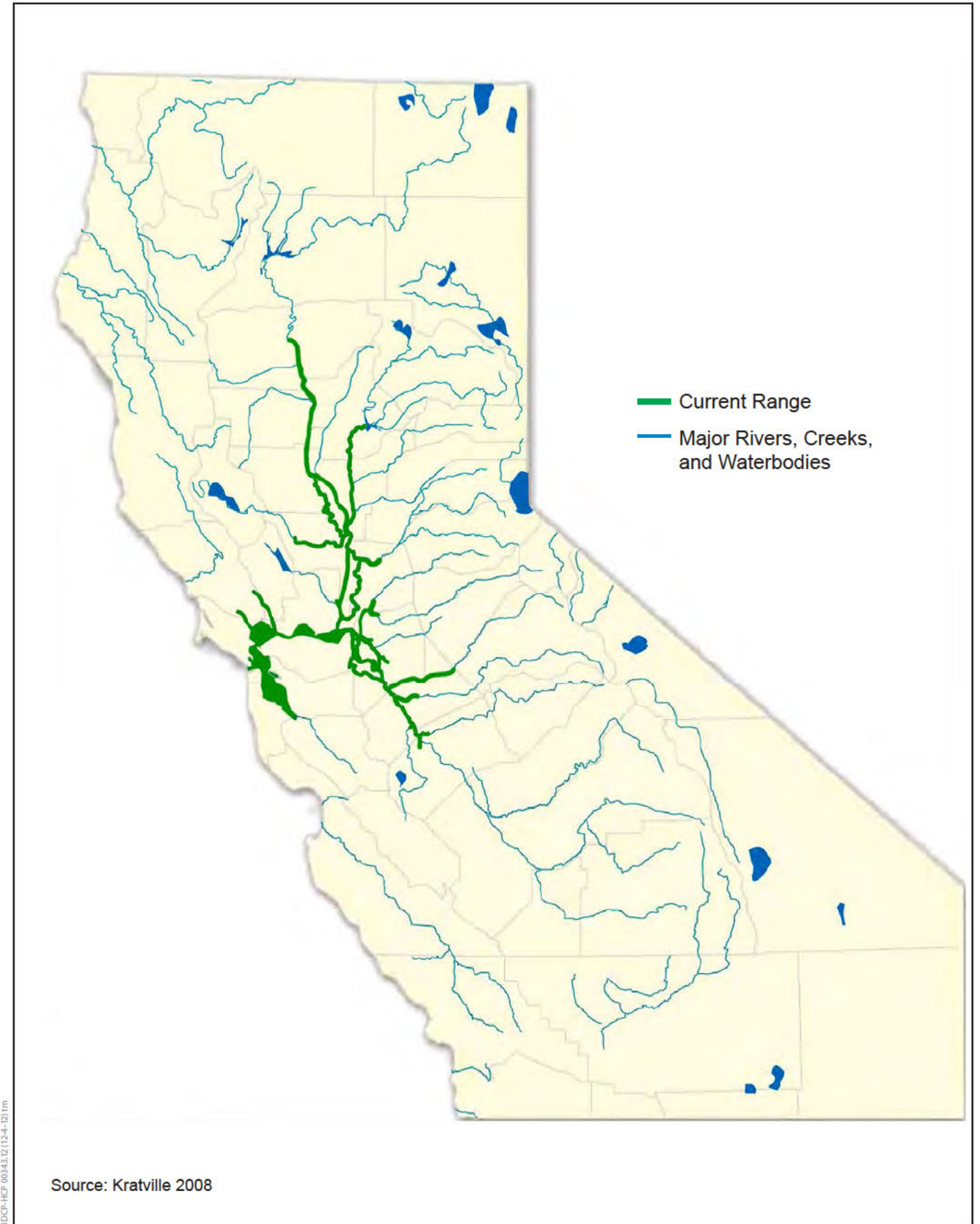
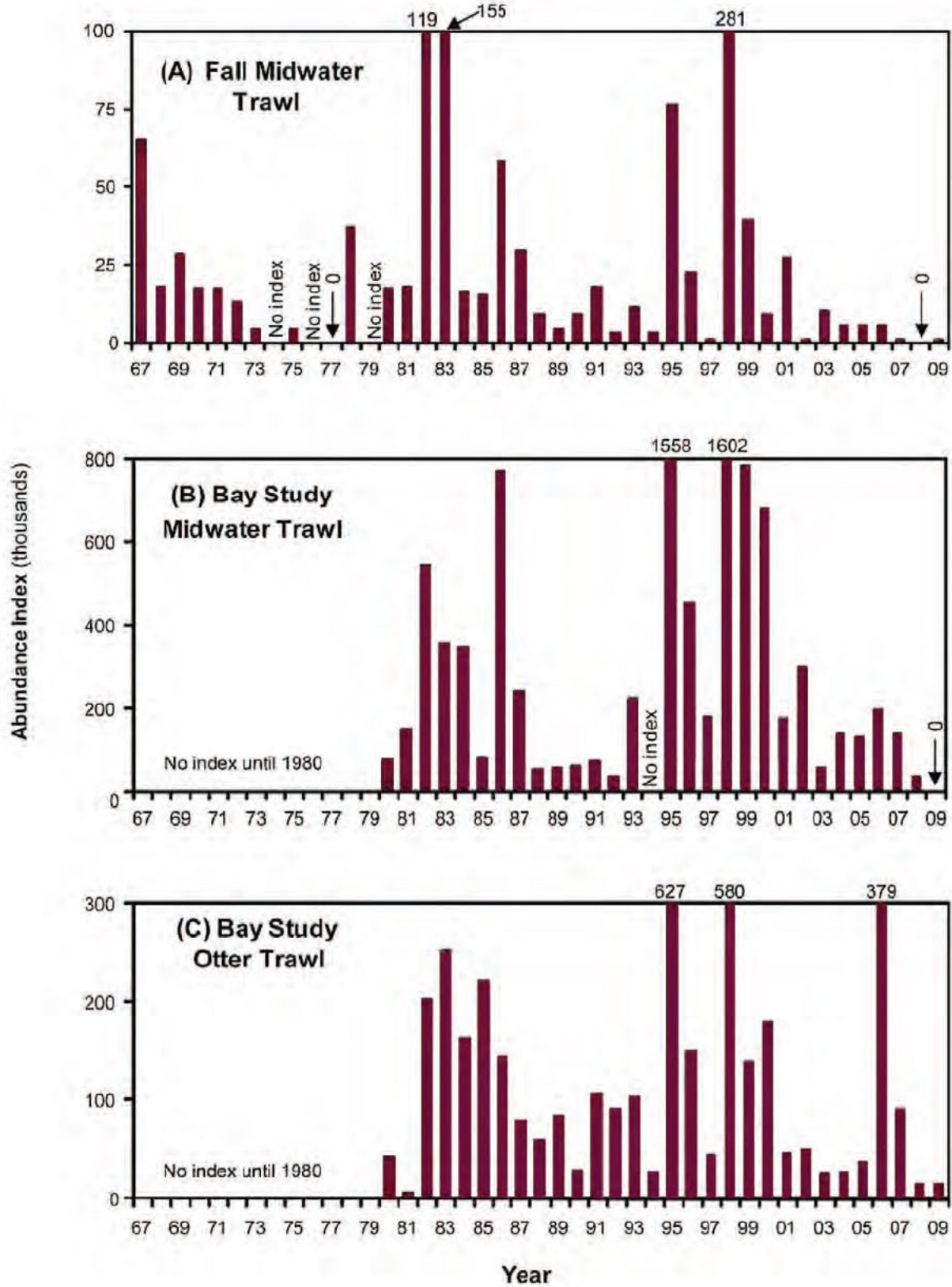
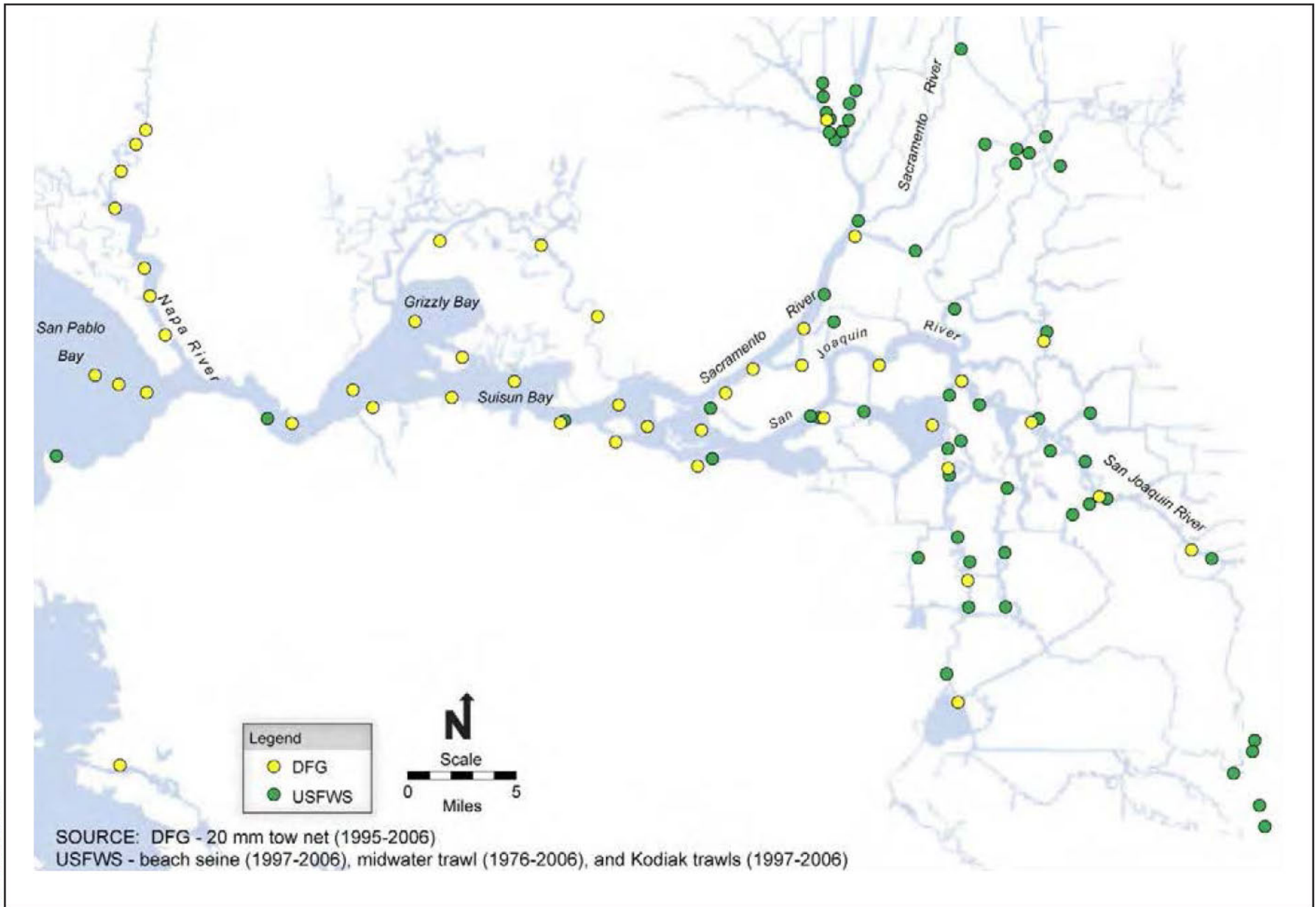


Figure 2A.7-1
Sacramento Splittail Inland Range



SOURCE: California Department of Fish and Game unpublished data, Interagency Ecological Program unpublished data.

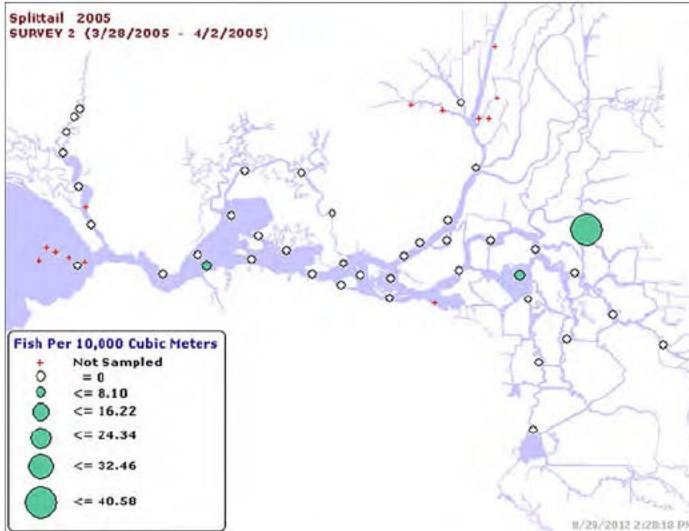
Figure 2A.7-2
Annual Abundance Indices of Sacramento Splittail from 1967 to 2009



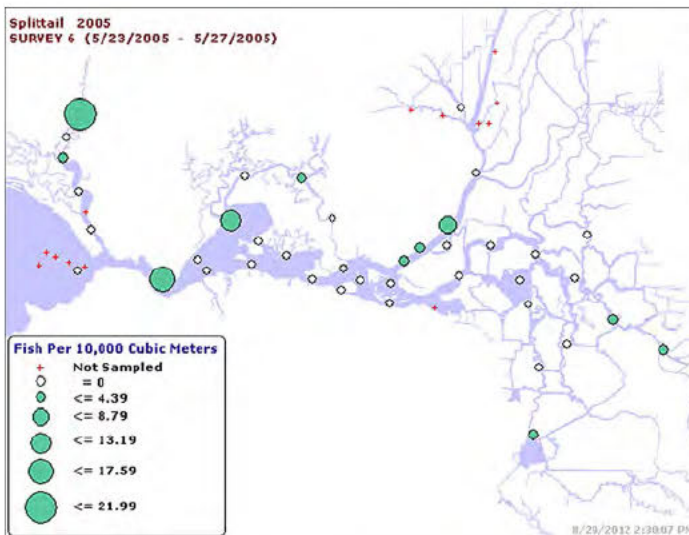
BOCP-HCP00343.12 (8-9-12) tm

Figure 2A.7-3
Historical Sampling Locations Where Splittail Have Been Captured Since 1976

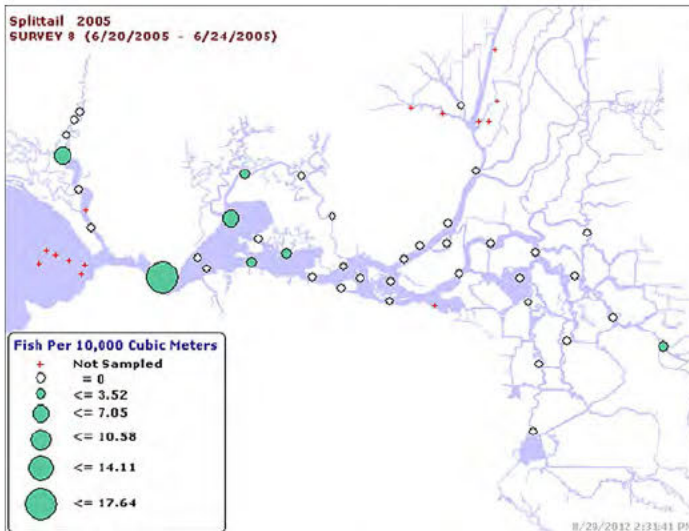
March-April



May



June



SOURCE: California Department of Fish and Game. 2003. 20 mm Juvenile Splittail Survey. Available: <<http://www.delta.dfg.ca.gov/data/20mm/description.asp>>. This annual survey monitors post-larval and juvenile splittail distribution and relative abundance every two weeks during spring and early summer throughout their historical spring range using a 1600 µm egg and larval net.

Figure 2A.7-4
Example of Distribution of Juvenile Splittail in
Spring-Summer of a Representative Above-Normal Water Year

Green Sturgeon (*Acipenser medirostris*)

2A.8.1 Legal Status

The North American green sturgeon is composed of two distinct population segments (DPSs): the Northern DPS, which includes all populations in the Eel River and northward; and the Southern DPS, which includes all populations south of the Eel River. The Northern DPS green sturgeon currently spawns in the Klamath River in California and the Rogue River in Oregon, and is listed as a Species of Concern (69 *Federal Register* [FR] 19975). Only the Southern DPS is found in the Plan Area.

The primary threat to the southern DPS is the reduction in habitat and spawning area due to dams (such as Keswick, Shasta, and Oroville). Spawning is limited to one population in the Sacramento River, making green sturgeon highly vulnerable to catastrophic events. Continuing threats include migration barriers, insufficient flow, increased water temperatures, juvenile entrainment in water export facilities, nonnative forage species, competitors, predators, poaching, pesticides and heavy metals, and local harvest (Biological Review Team 2005).

After a status review was completed in 2002 (Adams et al. 2002), the National Marine Fisheries Service (NMFS) determined that the Southern DPS did not warrant listing as threatened or endangered but should be identified as a Species of Concern. This determination was challenged on April 7, 2003. NMFS updated its status review on February 22, 2005, and determined that the Southern DPS should be listed as threatened under the federal Endangered Species Act (ESA) (Biological Review Team 2005). NMFS published a final rule on April 7, 2006 that listed the Southern DPS as threatened (71 FR 17757); the rule took effect on June 6, 2006. Included in the listing are the spawning population in the Sacramento River and fish living in the Sacramento River, the Sacramento–San Joaquin River Delta (Delta), and the San Francisco Estuary.

In September 2008, NMFS proposed critical habitat for the Southern DPS (73 FR 52084). NMFS made a final critical habitat designation for the Southern DPS on October 9, 2009 (74 FR 52300). Designated areas in California include the Sacramento River, lower Feather River, and lower Yuba River; the Delta; and Suisun, San Pablo, and San Francisco Bays (National Marine Fisheries Service 2012).

On May 21, 2009, NMFS proposed an ESA Section 4(d) rule to apply ESA take prohibitions to the Southern DPS. NMFS published the final 4(d) rule and protective regulations July 2, 2010 (75 FR 30714). In California, green sturgeon is a Class 1 Species of Special Concern (qualifying as threatened under the California Endangered Species Act [CESA]) (California Department of Fish and Game 2003).

1 2A.8.2 Species Distribution and Abundance

2 2A.8.2.1 Range

3 Green sturgeon ranges from Ensenada, Mexico to the Bering Sea, Alaska (Colway and Stevenson
4 2007; Moyle 2002). Green sturgeon spawn in two California basins: the Sacramento and Klamath
5 Rivers (Figure 2A.8-1). These reproducing populations are genetically distinct and occupy the
6 Southern and Northern DPS, respectively (Adams et al. 2002; Israel et al. 2004). Adult populations in
7 the less-altered Klamath and Rogue Rivers are fairly constant, with a few hundred spawning adults
8 typically harvested annually by tribal fisheries. In the Sacramento River, the green sturgeon
9 population is believed to have declined over the last two decades, with less than 50 spawning green
10 sturgeon sighted annually in the best spawning habitat (Corwin pers. comm.). In the Umpqua,
11 Feather, Yuba, and Eel Rivers, green sturgeon sightings are extremely limited and spawning has not
12 been recently recorded. In the San Joaquin and South Fork Trinity Rivers, the green sturgeon
13 population appears extirpated (Figure 2A.8-1).

14 Green sturgeon have been recorded in the Feather River as larvae caught in screw traps
15 (Beamesderfer et al. 2004). Spawning has recently been recorded with eggs from three different
16 sturgeon females (Van Eenennaam 2011). In spring 2011, many sturgeon adults were spotted while
17 DIDSON surveys were being conducted (Seesholtz 2011). No juvenile green sturgeon have been
18 documented in the San Joaquin River. Moyle (2002) suggested that reproduction may have taken
19 place in the San Joaquin River because adults have been captured at Santa Clara Shoal and Brannan
20 Island. However, given the conditions that exist in the San Joaquin River today, they are probably
21 extirpated (Israel and Klimley 2008).

22 Green sturgeon are anadromous and pass through the San Francisco Bay to the ocean at about 1 to
23 3 years of age. In the ocean they primarily move northward and commingle with other sturgeon
24 populations, spending much of their lives in the ocean or in Oregon and Washington estuaries
25 (California Department of Fish and Game 2002; Kelly et al. 2007). Subadult and adult green sturgeon
26 are thought to potentially migrate thousands of miles along the coasts of northern California and the
27 Pacific Northwest. Relatively large concentrations of sturgeon occur in the Columbia River estuary,
28 Willapa Bay, and Grays Harbor, with smaller aggregations in the San Francisco estuary (Emmett et
29 al. 1991; Moyle et al. 1992; Israel 2006).

30 Musick et al. (2000) noted that the abundance of North American green sturgeon populations has
31 declined by 88% throughout much of its range. The California Department of Fish and Wildlife
32 (CDFW) (California Department of Fish and Game 2002) estimated that green sturgeon abundance
33 in the Bay-Delta estuary (generally defined as the San Francisco Bay and the Sacramento River-San
34 Joaquin River Delta) ranged from 175 to more than 8,000 adults between 1954 and 2001 with an
35 annual average of 1,509 adults. Fish monitoring efforts at Red Bluff Diversion Dam and the Glenn-
36 Colusa Irrigation District pumping facility on the upper Sacramento River have recorded between
37 zero and 2,068 juvenile North American green sturgeon per year (Adams et al. 2002). Using CDFW
38 angler report card reports, the number of green sturgeon caught from 2006 to 2011 ranged from
39 311 to 389 (Gleason et al. 2007; DuBois et al. 2009, 2010, 2011, 2012). Because these fish were
40 primarily captured in San Pablo Bay, where both northern and Southern DPSs exist, the proportion
41 of fish captured in sampling from the Southern DPS is unknown.

42 Green sturgeon are long-lived (up to 60 to 70 years) and late maturing (sexual maturity is reached
43 at approximately 15 years of age) (Van Eenennaam et al. 2006). They have a low fecundity rate

1 (59,000 to 242,000 eggs per female) due to a larger egg size and smaller adult size relative to white
2 sturgeon (180,000 to 590,000 eggs per female). They may spawn every 3 to 5 years (California Fish
3 Tracking Consortium 2009; National Marine Fisheries Service 2010). These characteristics make
4 green sturgeon particularly susceptible to habitat degradation and overharvest (Musick 1999). With
5 only one population in the Central Valley, a lack of spatial and geographic diversity make the
6 viability of the Southern DPS vulnerable to changes in the environment and catastrophic events. As a
7 result of low abundance, the population has limited genetic diversity, which decreases the ability of
8 individuals in the green sturgeon population to withstand environmental variation.

9 **2A.8.2.2 Distribution in the Plan Area**

10 The Delta serves as a migratory corridor, feeding area, and juvenile rearing habitat for North
11 American green sturgeon in the Southern DPS. Adults migrate upstream primarily through the
12 western edge of the Delta into the lower Sacramento River between March and June (Adams et al.
13 2002). The only confirmed spawning site for Southern DPS green sturgeon is a short stretch of the
14 upper mainstem Sacramento River below Keswick Dam (National Marine Fisheries Service 2010).
15 Larvae and post-larvae are present in the lower Sacramento and North Delta between May and
16 October, primarily in June and July (California Department of Fish and Game 2002). Juvenile green
17 sturgeon have been captured in the Delta during all months of the year (Borthwick et al. 1999;
18 California Department of Fish and Game 2002). Adult green sturgeon have been documented in the
19 Yolo Bypass, but these individuals usually end up stranded against the Freemont Weir (Marshall
20 pers. comm.) and rear in Suisun Bay and Suisun Marsh.

21 **2A.8.3 Habitat Requirements and Special** 22 **Considerations**

23 As anadromous fish, North American green sturgeon rely on riverine, estuarine, and marine habitats
24 during their long life. On October 9, 2009, NMFS (74 FR 52300) designated critical habitat for the
25 green sturgeon Southern DPS. Critical habitat in marine waters includes areas within the 60-fathom
26 isobath from Monterey Bay to the U.S.-Canada border. Coastal bays and estuaries designated as
27 critical habitat include San Francisco Estuary and Humboldt Bay in California; Coos, Winchester,
28 Yaquina, and Nehalem Bays in Oregon; Willapa Bay and Grays Harbor in Washington; and the lower
29 Columbia River Estuary from the mouth to River Kilometer 74. In fresh water, critical habitat
30 includes the mainstem Sacramento River downstream of Keswick Dam (including the Yolo and
31 Sutter Bypasses), the Feather River below Fish Barrier Dam, the Yuba River below Daguerre Point
32 Dam, and the Delta (Figure 2A.8-2). The essential physical and biological habitat features identified
33 for the Southern DPS include prey resources (benthic invertebrates and small fish), water quality,
34 water flow (particularly in freshwater rivers), water depth, substrate type/size (i.e., appropriate
35 spawning substrates in freshwater rivers), sediment quality, and migratory corridors.

36 Freshwater habitat of green sturgeon of the Southern DPS varies in function, depending on location
37 in the Sacramento River watershed. Spawning areas currently are limited to accessible reaches of
38 the Sacramento River upstream of Hamilton City and downstream of Keswick Dam (Figure 2A.8-1)
39 (California Department of Fish and Game 2002). Preferred spawning habitats are thought to contain
40 large cobble in deep and cool pools with turbulent water (California Department of Fish and Game
41 2002; Moyle 2002; Adams et al. 2002). Sufficient flows are needed to oxygenate and limit disease

1 and fungal infection of recently laid eggs (Deng et al. 2002; Parsley et al. 2002). In the Sacramento
2 River, spawning appears to be triggered by large increases in water flow during spawning (Brown
3 and Michniuk 2007). However, in the Rogue River, Erickson et al. (2002) found that green sturgeon
4 were most often found at depths greater than 5 meters (16 feet) with low or no currents during
5 summer and fall months.

6 In addition, acoustic tagging studies by Erickson et al. (2002) indicate that adult green sturgeon hold
7 for as long as six months in deep (greater than 5 meters [16 feet]), low-gradient reaches or off-
8 channel sloughs or coves of the river during summer months when water temperatures were
9 between 15 and 23°C (59 and 73.5°F). When ambient temperatures in the river dropped in fall and
10 early winter (less than 10°C [50°F]) and flows increased, fish moved downstream and into the
11 ocean. Water temperatures in spawning and egg incubation areas are critical; temperatures greater
12 than 19°C (66.2°F) are lethal to green sturgeon embryos (Cech et al. 2000; Mayfield and Cech 2004;
13 Van Eenennaam et al. 2005; Allen et al. 2006).

14 Habitats for migration are downstream of spawning areas and include the mainstem Sacramento
15 River, Delta, and San Francisco Bay Estuary. These corridors allow the upstream passage of adults
16 and the downstream emigration of juveniles (71 FR 17757). Migratory habitat conditions are
17 strongly affected by the presence of barriers and impediments to migration (e.g., dams), unscreened
18 or poorly screened diversions, and degraded water quality. Heublein et al. (2009) found two
19 different patterns of spawning migration and out-migration for green sturgeon in the Sacramento
20 River. Results of this study found six individuals potentially spawned, over-summered, and moved
21 out of the river with the first fall flow event; this is the pattern that is thought to be the common
22 behavior of green sturgeon. Alternatively, nine individuals promptly moved out of the Sacramento
23 River before September 1 without any known flow or temperature cue. While some green sturgeon
24 appeared to be impeded on their upstream movement by closure of the Red Bluff Diversion Dam in
25 mid-May, at least five individuals passed under the dam gates during their downstream migration.
26 Both spawning areas and migratory corridors comprise rearing habitat for juvenile green sturgeon,
27 which feed and grow up to 3 years in fresh water. Stomach contents from adult and juvenile green
28 sturgeon captured in the Delta point to the importance of habitat that supports shrimp, mollusks,
29 amphipods, and small fish (Radtke 1966; Houston 1988; Moyle et al. 1992). Rearing habitat
30 condition and function may be affected by variation in annual and seasonal flow and water
31 temperatures (71 FR 17757).

32 Nearshore marine habitats must provide adequate food resources, suitable water quality, and
33 natural cover for juvenile green sturgeon to successfully forage and grow to adulthood. Offshore
34 marine habitats are also important for supporting growth and maturation of sub-adult green
35 sturgeon.

36 2A.8.4 Life History

37 There is relatively little known about the North American green sturgeon, particularly for those that
38 spawn in the Sacramento River (The Nature Conservancy et al. 2008). Adult North American green
39 sturgeon are believed to spawn every 3 to 5 years, but can spawn as frequently as every 2 years
40 (National Marine Fisheries Service 2005) and reach sexual maturity at an age of 15 to 20 years, with
41 males maturing earlier than females. Adult green sturgeon begin their upstream spawning
42 migrations into the San Francisco Bay in March, reach Knights Landing during April, and spawn
43 between March and July (Heublein et al. 2006). Based on the distribution of sturgeon eggs, larvae,

1 and juveniles in the Sacramento River, CDFW (California Department of Fish and Game 2002)
 2 concluded that green sturgeon spawn in late spring and early summer upstream of Hamilton City,
 3 and possibly to Keswick Dam. Peak spawning is believed to occur between April and June. Adult
 4 female green sturgeon produce between 59,000 and 242,000 eggs, depending on body size, with a
 5 mean egg diameter of 4.3 millimeters (0.17 inch) (Moyle et al. 1992; Van Eenennaam et al. 2006).
 6 Life stages are summarized in Table 2A.8-1.

7 **Table 2A.8-1. Green Sturgeon Life Stages in Delta**

River	Life Stage	Start Month	End Month	Reference
Upper Sacramento	Migrant	January	December	National Marine Fisheries Service 2009
	Adult Migration	February	June	Bureau of Reclamation 2008
	Adult river holding	March	December	Israel and Klimley 2008
	Adult summer emigration	March	August	
	Eggs	March	July	National Marine Fisheries Service 2009
		March	June	Bureau of Reclamation 2008
		April	Jul July	Israel and Klimley 2008
	Larvae, post-larvae	May	October	National Marine Fisheries Service 2009
		May	October	Bureau of Reclamation 2008
May		October	Israel and Klimley 2008	
Bay-Delta	Adult Bay-Delta holding	July	December	
South Delta	Older juvenile >10 months	January	December	National Marine Fisheries Service 2009
Delta	Older juvenile >10 months	January	December	National Marine Fisheries Service 2009
		April	October	National Marine Fisheries Service 2009
Suisun Bay	Older juvenile >10 months	January	December	National Marine Fisheries Service 2009
Feather	Migrant	February	April	Seesholtz 2011; Healey and Vincik 2011
	Prespawn		April	Seesholtz 2011
	Spawner	February	June	Seesholtz 2011; Moyle 2002
	Larvae, post-larvae			
	Post-spawn migration	September	November	Seesholtz 2011; Healey and Vincik 2011
Trinity River	Migrants	June	August	Bensen et al. 2007

8
 9 Newly hatched green sturgeon are approximately 12.5 to 14.5 millimeters (0.5 to 0.57 inch) long.
 10 Green sturgeon are strongly oriented to the river bottom and exhibit nocturnal activity patterns
 11 (Cech et al. 2000). After six days, the larvae exhibit nocturnal swim-up activity (Deng et al. 2002).
 12 After about 10 days they begin nocturnal downstream migrational movements (Kynard et al. 2005).
 13 Juvenile green sturgeon continue to exhibit nocturnal behavior beyond the metamorphosis from
 14 larval to juvenile stages. After approximately 10 days, larvae begin feeding and growing rapidly, and
 15 young green sturgeon appear to rear for the first 1 to 2 months in the upper Sacramento River
 16 between Keswick Dam and Hamilton City (California Department of Fish and Game 2002). Length
 17 measurements estimate juveniles to be 2 weeks old (24 to 34 millimeters [0.95 to 1.34 inch] fork
 18 length) when they are captured at the Red Bluff Diversion Dam (California Department of Fish and
 19 Game 2002; U.S. Fish and Wildlife Service 2002), and three weeks old when captured further
 20 downstream at the Glenn-Colusa facility (Van Eenennaam et al. 2001). Growth is rapid as juveniles

1 reach up to 30 centimeters (11.8 inches) the first year and over 60 centimeters (24 inches) in the
2 first 2 to 3 years (Nakamoto et al. 1995).

3 Juveniles spend 1 to 4 years in freshwater and estuarine habitats before they enter the ocean
4 (Nakamoto et al. 1995). According to Heublein (2006), all adults leave the Sacramento River prior to
5 September. Lindley (2006) found frequent large-scale migrations of green sturgeon along the Pacific
6 Coast. Kelly et al. (2007) reported that green sturgeon enter the San Francisco Estuary during the
7 spring and remain until fall. Juvenile and adult green sturgeon enter coastal marine waters after
8 making significant long-distance migrations with distinct directionality thought to be related to
9 resource availability.

10 Little is known about juvenile and adult green sturgeon feeding and diet in the ocean. On entering
11 the highly productive ocean environment, green sturgeon grow at a rate of approximately
12 7 centimeters (2.76 inches) per year until they reach maturity. Male green sturgeon mature at an
13 earlier age and are smaller than females (Van Eenennaam et al. 2006). Green sturgeon spend 3 to
14 13 years in the ocean before returning to fresh water to spawn

15 **2A.8.5 Threats and Stressors**

16 A number of threats and stressors exist for green sturgeon. Stressor rankings and the certainty
17 associated with these rankings for green sturgeon are provided in Chapter 5 of the BDCP. The
18 discussion below outlines some of the main threats and stressors to green sturgeon. Delta outflow is
19 recognized as important to green sturgeon and is discussed in Appendix 5.C, *Flow, Passage, Salinity,*
20 *and Turbidity.*

21 **2A.8.5.1 Reduced Spawning Habitat**

22 Access to historical spawning habitat has been reduced by construction of migration barriers, such
23 as major dams, that block or impede access to the spawning habitat. Major dams include Keswick
24 Dam on the Sacramento River and Oroville Dam on the Feather River (Lindley et al. 2004; National
25 Marine Fisheries Service 2005). The Feather River is likely to have supported significant spawning
26 habitat for the green sturgeon population in the Central Valley before dam construction
27 (Figure 2A.8-1) (California Department of Fish and Game 2002). Green sturgeon adults have been
28 observed periodically in the lower Feather River (U.S. Fish and Wildlife Service 1995; Beamesderfer
29 et al. 2004). Results of habitat modeling by Mora (2006) suggested there is potential habitat on the
30 Feather River upstream of Oroville Dam that would have been suitable for sturgeon spawning and
31 rearing prior to construction of the dam. This modeling also suggested sufficient conditions are
32 present in the San Joaquin River to Friant Dam, and in the tributaries such as Stanislaus, Tuolumne,
33 and Merced Rivers upstream to their respective dams, although it is unknown whether green
34 sturgeon ever inhabited the San Joaquin River or its tributaries (Beamesderfer et al. 2004).

35 **2A.8.5.2 Migration Barriers**

36 NMFS reports several potential migration barriers, including structures such as the Red Bluff
37 Diversion Dam, Sacramento Deep Water Ship Channel locks, Sutter Bypass, and Delta Cross Channel
38 gates on the Sacramento River, and Shanghai Bench and Sunset Pumps on the Feather River (71 FR
39 17757). In the Central Valley, approximately 4.6% of the total river kilometers have spawning
40 habitat characteristics similar to where Northern DPS green sturgeon spawn, with only 12% of this

1 habitat currently occupied by sturgeon (Neuman et al. 2007). Of the 88% that is unoccupied
2 (approx. 4,000 kilometers [2,485 miles]), 44.2% is currently inaccessible due to dams (Neuman et al.
3 2007).

4 The Red Bluff Diversion Dam has been identified as a major barrier and impediment to sturgeon
5 migration on the Sacramento River (U.S. Fish and Wildlife Service 1995). Adult sturgeon can migrate
6 past the dam when gates are raised between mid-September and mid-May to allow passage for
7 winter-run Chinook salmon. However, tagging studies by Heublein (2006) found that when the gates
8 were closed, a substantial portion of tagged adult green sturgeon failed to use fish ladders at the
9 dam and were, therefore, unable to access upstream spawning habitats. Recent changes to water
10 operations at the Red Bluff Diversion Dam, including placing dam gates in a permanent open
11 position and construction of a new pumping facility with a state-of-the-art fish screen, are expected
12 to eliminate passage issues at the dam for green sturgeon and other migratory fish species.

13 Sacramento River water passes through a set of locks at the end of the Sacramento River Deep
14 Water Ship Channel at the connection with the Sacramento River. However, the locks prevent the
15 fish that sense water coming from the Sacramento River from migrating from the Deep Water Ship
16 Channel back to the Sacramento River (California Department of Water Resources 2005).

17 The Fremont Weir is located at the upstream end of the Yolo Bypass, a 40-mile (64-kilometer) long
18 basin that functions as a flood control project on the Sacramento River. Green sturgeon are attracted
19 by high floodwater flows into the Yolo Bypass basin and then concentrate behind Fremont Weir,
20 which they cannot effectively pass (California Department of Water Resources 2005). Green
21 sturgeon that concentrate behind the weir are subject to heavy illegal fishing pressure or become
22 stranded behind the flashboards when high flood flows recede (Marshall pers. comm.). Sturgeon can
23 also be attracted to small pulse flows and trapped during the descending hydrograph (Harrell and
24 Sommer 2003:88–93). Methods to reduce stranding and increase passage have been investigated by
25 the California Department of Water Resources (DWR) and CDFW (California Department of Water
26 Resources 2007; Navicky pers. comm.).

27 It is thought that adult and juvenile green sturgeon use the same migratory routes as Chinook
28 salmon. Delta Cross Channel gate closures occur during the winter and early spring sturgeon
29 migration period (February through May) as required by State Water Resources Control Board
30 (State Water Board) water right Decision 1641 (D-1641). Upstream migrating adult Chinook salmon
31 are known to use the Delta Cross Channel as a migratory pathway when the gates are open (Hallock
32 et al. 1970). When the gates are open, Sacramento River water flows into the central Delta and the
33 Mokelumne and San Joaquin Rivers, providing migration cues. It is possible that attraction to water
34 passing from the Sacramento River into the interior Delta causes delays and straying of green
35 sturgeon, as it does to Chinook salmon (CALFED Bay-Delta Program 2001; McLaughlin and McLain
36 2004). The Delta Cross Channel completely blocks juvenile and adult sturgeon migration to and from
37 the interior Delta when the gates are closed.

38 **2A.8.5.3 Exposure to Toxins**

39 Exposure of green sturgeon to toxins has been identified as a factor that can lower reproductive
40 success, decrease early life stage survival, and cause abnormal development, even at low
41 concentrations (U.S. Fish and Wildlife Service 1995; Environmental Protection Information Center et
42 al. 2001; Klimley 2002). Water discharges containing metals from Iron Mountain Mine, located
43 adjacent to the Sacramento River, have been identified as a factor affecting survival of sturgeon

1 downstream of Keswick Dam. In addition, storage limitations and limited availability of dilution
2 flows cause downstream copper and zinc levels to exceed salmonid tolerances. Treatment processes
3 and improved drainage management in recent years have reduced the toxicity of runoff from Iron
4 Mountain Mine to acceptable levels. Although the impact of trace elements on green sturgeon
5 reproduction is not completely understood, negative impacts similar to those of salmonids are
6 suspected (U.S. Fish and Wildlife Service 1995; Environmental Protection Information Center et al.
7 2001; Klimley 2002).

8 Green sturgeon consume overbite clams (*Potamocorbula amurensis*) and Asian clams (*Corbicula*
9 *fluminea*), which are known to bioaccumulate selenium rapidly and lose selenium slowly (Linville et
10 al. 2002; Doroshov 2006). Selenium is transferred to the egg yolk where it can cause mortality of
11 larvae. Although chronic and acute exposure to toxics has been identified as a factor adversely
12 affecting various life stages of green sturgeon, the severity, frequency, geographic locations, and
13 population level consequences of exposure to toxics have not been quantified (Linville et al. 2002;
14 Doroshov 2006). However, Linville (2006) observed larvae to have increased skeletal deformities
15 and mortality associated with maternal effects of selenium exposure, while smaller quantities
16 (about 20 milligrams per kilogram [mg/kg]) decreased feeding efficiency and larger quantities
17 (greater than 20 mg/kg) reduced growth rates after four weeks (Lee et al. 2008a).

18 Methylmercury is another toxic substance that could potentially affect sturgeon development and
19 survival. Between 2002 and 2006, sediment concentrations of methylmercury were highest in the
20 Central Bay, while shallower parts of San Pablo Bay and Suisun Bay also contained levels greater
21 than 0.2 parts per billion (ppb) (San Francisco Estuary Institute 2007). The amount of
22 methylmercury resulting in the death of juvenile green sturgeon ranges between 20 to 40 mg/kg,
23 with greater consumption increasing mortality significantly (Lee et al. 2008b).

24 **2A.8.5.4 Harvest**

25 As a long-lived, late maturing fish with relatively low fecundity and periodic spawning, the green
26 sturgeon is particularly susceptible to threats from overfishing (Musick 1999). Total captures of
27 green sturgeon in the Columbia River Estuary in commercial fisheries between 1985 and 2003
28 ranged from 46 fish per year to 6,000 (Adams et al. 2007). However, a high proportion of green
29 sturgeon present in the Columbia River, Willapa Bay, and Grays Harbor (as high as 80% in the
30 Columbia River) may be from the Southern DPS (California Department of Fish and Game 2002;
31 Israel 2006). Long-term data indicate that harvest for green sturgeon occurs primarily in the
32 Columbia River (51%), coastal trawl fisheries (28%), the Oregon fishery (8%), and the California
33 tribal fishery (8%). Harvest of green sturgeon dropped substantially from over 6,000 from 1985 to
34 1989 to 512 in 2003 (Adams et al. 2007). Much of the reduction results from progressively more
35 restrictive regulation in the Columbia River. Coastal trawl fisheries have declined to low levels,
36 thereby lowering the by-catch of green sturgeon. In 2003, Klamath and Columbia River tribal
37 fisheries accounted for 65% of total catch (Adams et al. 2007). Green sturgeon are also vulnerable to
38 recreational sport fishing in the Bay-Delta estuary and Sacramento River, as well as other estuaries
39 located in Oregon and Washington. Green sturgeon are primarily captured incidentally in California
40 by sport fishermen targeting the more desirable white sturgeon, particularly in San Pablo and
41 Suisun Bays (Emmett et al. 1991).

42 To protect spawning Southern DPS green sturgeon, new federal and state regulations, including the
43 June 2, 2010 NMFS take prohibition (75 FR 30714), mandate that no green sturgeon can be taken or
44 possessed in California (California Department of Fish and Game 2007a). If green sturgeon are

1 caught incidentally and released while fishing for white sturgeon, anglers are asked to report it to
2 CDFW on their white sturgeon report card. The level of hooking mortality that results following
3 release of green sturgeon by anglers is unknown. Sport fishing captures have declined through time,
4 but the factors leading to the decline are unknown. CDFW (California Department of Fish and Game
5 2002) indicates that sturgeon are highly vulnerable to the fishery in areas where sturgeon are
6 concentrated, such as the Delta and Suisun and San Pablo Bays in late winter, and the upper
7 Sacramento River during spawning migration. Because many sturgeon in the Columbia River,
8 Willapa Bay, and Grays Harbor are likely from the Southern DPS, additional harvest closures in these
9 areas would likely benefit the Southern DPS.

10 Poaching (illegal harvest) of sturgeon is known to occur in the Sacramento River, particularly in
11 areas where sturgeon have been stranded (e.g., Fremont Weir) (Marshall pers. comm.), as well as
12 throughout the Bay-Delta (Schwall pers. comm.). Catches of sturgeon are thought to occur during all
13 years, especially during wet years. Green sturgeon inhabiting the San Joaquin River portion of the
14 Delta experience heavy fishing pressure, particularly from illegal fishing (U.S. Fish and Wildlife
15 Service 1995). Areas just downstream of Thermalito Afterbay outlet, Cox's Spillway, and several
16 barriers impeding migration on the Feather River may be areas of high adult mortality from
17 increased fishing effort and poaching. Poaching rates in the rivers and estuary and the impact of
18 poaching on green sturgeon abundance and population dynamics are unknown.

19 **2A.8.5.5 Reduced Rearing Habitat**

20 Historical reclamation of wetlands and islands have reduced and degraded the availability of
21 suitable in- and off-channel rearing habitat for green sturgeon. Further, channelization and
22 hardening of levees with riprap has reduced in- and off-channel intertidal and subtidal rearing
23 habitat. The resulting changes to river hydraulics, riparian cover, seasonal floodplain inundation,
24 and geomorphology affect important ecosystem functions (Sweeney et al. 2004). The impacts of
25 channelization and riprapping are thought to affect larval, post-larval, juvenile, and adult stages of
26 sturgeon, as these life stages are dependent on the food web in freshwater and low-salinity regions
27 of the Delta.

28 **2A.8.5.6 Increased Water Temperature**

29 Exposure to water temperatures greater than 63°F (17.2°F) can increase mortality of sturgeon eggs
30 and larvae (Pacific States Marine Fisheries Commission 1992) and temperatures above 69°F
31 (20.6°C) are lethal to embryos (Cech et al. 2000). Temperatures near the Red Bluff Diversion Dam on
32 the Sacramento River historically occur within optimum ranges for sturgeon reproduction; however,
33 temperatures downstream, especially later in the spawning season, were reported to be frequently
34 above 63°F (17.2°F) (U.S. Fish and Wildlife Service 1995). High temperatures in the Sacramento
35 River during the February to June period no longer appear to be a major concern for green sturgeon
36 spawning, egg incubation, and juvenile rearing, as temperatures in the upper Sacramento River are
37 actively managed for Sacramento River winter-run Chinook salmon. The Shasta temperature control
38 device, installed at Shasta Dam in 1998, in combination with improved cold-water pool management
39 and storage in Lake Shasta, have resulted in improved cool water stream conditions in the upper
40 Sacramento River.

41 Water temperatures in the Feather River may be inadequate for spawning and egg incubation as the
42 result of releases of warmed water from Thermalito Afterbay (Surface Water Resources, Inc. 2003).
43 Warmed water may be one reason why neither green nor white sturgeon are found in the river

1 during low-flow years (California Department of Fish and Game 2002). It is not expected that water
2 temperatures will become more favorable in the near future and this temperature problem will
3 continue to be a factor affecting habitat value for green sturgeon on the lower Feather River
4 (California Department of Fish and Game 2002).

5 The lack of flow in the San Joaquin River from dam and diversion operations and agricultural return
6 flows contribute to higher temperatures in the mainstem San Joaquin River, offering less water to
7 keep temperatures cool for sturgeon, particularly during late summer and fall. Though these effects
8 are difficult to measure, temperatures in the lower San Joaquin River continually exceed preferred
9 temperatures for sturgeon migration and development during spring months. Temperatures at
10 Stevenson on the San Joaquin River near the Merced River confluence recorded on May 31
11 (spawning typically occurs from April to June; Table 2A.8-1) between 2000 and 2004 ranged from
12 77 to 82°F (25 to 27.8°C) (California Department of Water Resources 2007). Juvenile sturgeon are
13 also exposed to increased water temperatures in the Delta during the late spring and summer due to
14 the loss of riparian shading and by thermal inputs from municipal, industrial, and agricultural
15 discharges.

16 **2A.8.5.7 Nonnative species**

17 Recent introductions of invertebrates have greatly affected the benthic fauna in the Delta and Suisun
18 Bay. CDFW (California Department of Fish and Game 2002) reviewed many of the recent nonnative
19 invasive species introductions and the potential consequences to green sturgeon. The most notable
20 species responsible for altering the trophic system of the Delta include *Potamocorbula*, *Corbicula*,
21 and the Chinese mitten crab (*Eriocheir sinensis*). Sturgeon regularly consume *Potamocorbula* and
22 *Corbicula*, which is of particular concern because of the high bioaccumulation rates of these clams
23 (Doroshov 2006). Although Chinese mitten crabs may be eaten by adult green sturgeon, it is unlikely
24 that they are a major prey item. The Chinese mitten crab population in the Delta has undergone a
25 substantial decline since 2002 and currently occurs in very low abundance (Hieb pers. comm.) and,
26 therefore has not been a major factor affecting green sturgeon during this period.

27 **2A.8.5.8 Dredging**

28 Hydraulic dredging to allow commercial and recreational vessel traffic is a common practice in the
29 Sacramento and San Joaquin Rivers, navigation channels in the Delta, and Suisun, San Pablo, and San
30 Francisco Bays. Such dredging operations pose risks to bottom-oriented fish such as green sturgeon.
31 Studies by Buell (1992) reported approximately 2,000 sturgeon entrained in the removal of one
32 million tons of sand from the bottom of the Columbia River at depths of 60 to 80 feet (18 to 24
33 meters). In addition, dredging operations can decrease the abundance of locally available prey
34 species, and contribute to resuspension of toxics such as ammonia¹, hydrogen sulfide, and copper
35 during dredging and dredge spoil disposal, and alter bathymetry and water movement patterns
36 (National Marine Fisheries Service 2006).

37 **2A.8.5.9 Reduction in Turbidity**

38 Turbidity levels in the Delta have declined over the past few decades (Jassby et al. 2002), but little is
39 known about the potential effects of reduced turbidity on green sturgeon.

¹ Ammonia in water generally forms some amount of ammonium. Therefore, the use of the term *ammonia* implies that both ammonia and ammonium may be present.

2A.8.5.10 Entrainment

Larval sturgeon are susceptible to entrainment from nonproject water diversion facilities because of their migratory behavior and habitat selection in the rivers and Delta. The overall impact of entrainment of fish populations is typically unknown (Moyle and Israel 2005); however, there is enough descriptive information to predict where green sturgeon may be entrained. Herren and Kawasaki (2001) documented 431 nonproject diversions on the Sacramento River between Sacramento and Shasta Dam. Entrainment information regarding larval and post-larval individual green sturgeon is unreliable because entrainment at these diversions has not been monitored and field identification of green sturgeon larvae is difficult. USFWS staff are working on identification techniques and are optimistic that green sturgeon greater than 40 millimeters (1.6 inch) can be identified in the field (Poytress 2006). Sturgeon collected at the Glenn-Colusa Irrigation District diversion located on the upper Sacramento River are not identified to species, but are assumed to primarily consist of green sturgeon because white sturgeon are known to spawn primarily downstream (Schaffter 1997). Although screens at the Glenn-Colusa Irrigation District diversion satisfy both the NMFS and CDFW screening criteria for salmonids, the effectiveness of these criteria is unknown for sturgeon. Low numbers of green sturgeon (less than 1% of total present February to June) have also been identified and entrained at the Red Bluff Research Pumping Plant (Borthwick et al. 1999).

In the Feather River, there are eight large diversions greater than 10 cubic feet per second (cfs) and approximately 60 small diversions between 1 and 10 cfs between the Thermalito Afterbay outlet and the confluence with the Sacramento River (U.S. Fish and Wildlife Service 1995). Based on potential entrainment problems of green sturgeon elsewhere in the Central Valley and the presence of multiple screened and unscreened diversions on the Feather River, it is thought that operation of unscreened water diversions on the Feather River are a possible threat to juvenile green sturgeon.

Presumably, juvenile green sturgeon become less susceptible to entrainment as they grow and their swimming ability and capacity to escape diversions improves. The majority of North American green sturgeon captured in the Delta are between 200 and 500 millimeters (7.9 and 19.7 inches) long (California Department of Fish and Game 2002). Herren and Kawasaki (2001) inventoried water diversions in the Delta and counted a total of 2,209 diversions of various types, only 0.7% of which were screened. The majority of these diversions were between 12 and 24 inches (305 and 610 mm) in diameter. The vulnerability of juvenile green sturgeon to entrainment at these unscreened diversions is largely unknown, although in two multiyear studies (Nobriga et al. 2004; Pickard et al. 1982) no green sturgeon were caught. Results of these studies suggest that larger juvenile green sturgeon have a lower risk of entrainment mortality. The largest diversions in the Delta are the State Water Project (SWP) and Central Valley Project (CVP) export facilities, located in the southern Delta, where a low number of juvenile green sturgeon have been recorded as part of fish salvage monitoring (California Department of Fish and Game 2002). The average number of green sturgeon taken per year at the SWP Skinner Fish Facility was 87 individuals between 1981 and 2000, and 20 individuals from 2001 through 2007 (Donnellan pers. comm.). At the CVP Tracy Fish Collection Facility, green sturgeon counts averaged 246 individuals per year between 1981 and 2000, and 53 individuals per year between 2001 and 2007 (Donnellan pers. comm.). This reduction in salvage is consistent with a significant reduction in white sturgeon take at the salvage facilities in the same time periods (National Marine Fisheries Service 2005).

Green sturgeon that are attracted by high flows in the Yolo Bypass move onto the floodplain and eventually concentrate behind Fremont Weir and in various ponds and pools, where they are

1 blocked from further upstream migration (California Department of Water Resources 2005). As the
2 bypass recedes, these sturgeon become stranded behind the flashboards of the weir and can be
3 subjected to heavy illegal fishing pressure (Marshall pers. comm.). Sturgeon can also be attracted to
4 small pulse flows and trapped during the descending hydrograph (Harrell and Sommer 2003:88–
5 93). Methods to reduce stranding and increase passage have been investigated (Navicky pers.
6 comm.).

7 **2A.8.6 Relevant Conservation Efforts**

8 The Anadromous Fish Restoration Program of the Central Valley Project Improvement Act contains
9 a goal of supporting efforts that lead to doubling the natural production of anadromous fish in the
10 Central Valley on a sustainable, long-term basis, at levels not less than twice the average levels
11 attained during the period of 1967 to 1991. Although most efforts of the Anadromous Fish
12 Restoration Program have focused on Chinook salmon because of their listing history and status,
13 sturgeon may receive some unknown amount of incidental benefit from these restoration efforts.
14 For example, the acquisition of water for flow enhancement on tributaries to the Sacramento River,
15 fish screening for the protection of Chinook salmon and Central Valley steelhead, spawning gravel
16 augmentation, or riparian revegetation and instream restoration projects would likely have some
17 ancillary benefits to sturgeon. The Anadromous Fish Restoration Program has also invested in a
18 green sturgeon research project that has helped improve our understanding of the life history
19 requirements and temporal patterns of the Southern DPS of North American green sturgeon.

20 Many beneficial actions have originated from and been funded by the CALFED Bay-Delta Program
21 (CALFED), including such projects as floodplain and instream restoration, riparian habitat
22 protection, fish screening and passage projects, research on nonnative invasive species and
23 contaminants, restoration methods, watershed stewardship, and education and outreach programs.
24 Prior Federal Register notices have reviewed the details of the Central Valley Project Improvement
25 Act and CALFED programs and potential benefits for anadromous fish, particularly Chinook salmon
26 and Central Valley steelhead (69 FR 33102). Projects potentially benefiting sturgeon primarily
27 consist of fish screen evaluation and construction projects, restoration evaluation and enhancement
28 activities, and contaminant studies. Two evaluation projects specifically addressed green sturgeon,
29 while the remaining projects primarily address listed salmonids and fishes of the area in general.
30 The new information developed through these research investigations will be used to enhance the
31 understanding of the risk factors affecting population dynamics and recovery, thereby improving
32 the ability to develop effective management measures.

33 The Delta Regional Ecosystem Restoration Implementation Plan (DRERIP) was formed to guide the
34 implementation of CALFED Ecosystem Restoration Plan elements in the Delta (California
35 Department of Fish and Game 2007b). The DRERIP team has created a suite of ecosystem and
36 species conceptual models, including green sturgeon, that document existing scientific knowledge of
37 Delta ecosystems. The DRERIP team is in the process of using these conceptual models to assess the
38 suitability of actions proposed in the Ecosystem Restoration Plan for implementation. DRERIP
39 conceptual models have been used in the analysis of proposed conservation measures.

40 In response to concerns about passage impediment to green sturgeon and other migratory species,
41 operations of the Red Bluff Diversion Dam have been ceased and a new water pumping facility with
42 a state-of-the-art fish screen has been constructed. The project now provides a reliable water

1 supply for high-value crops in Tehama, Glenn, Colusa, and northern Yolo Counties while providing
2 year-round unimpeded fish passage.

3 The combination of increased law enforcement and new sport fishing regulations adopted over the
4 past several years specifically to protect sturgeon and reduce their harvest is expected to further
5 reduce illegal fishing practices as well as the effects of incidental harvest of green sturgeon by
6 recreational anglers throughout the range of the species. Mitigation under the Delta Fish Agreement
7 has increased the number of wardens enforcing harvest regulations for steelhead and other fish in
8 the Delta and upstream tributaries by creating the Delta Bay Enhanced Enforcement Program.

9 **2A.8.7 Recovery Goals**

10 On November 12, 2009, NMFS announced its intent to develop a recovery plan for the Southern DPS
11 of North American green sturgeon (*Acipenser medirostris*) and has requested information from the
12 public (74 FR 58245). An outline for the recovery plan was prepared December 2010 (National
13 Marine Fisheries Service 2010), but the plan itself has not yet been completed.

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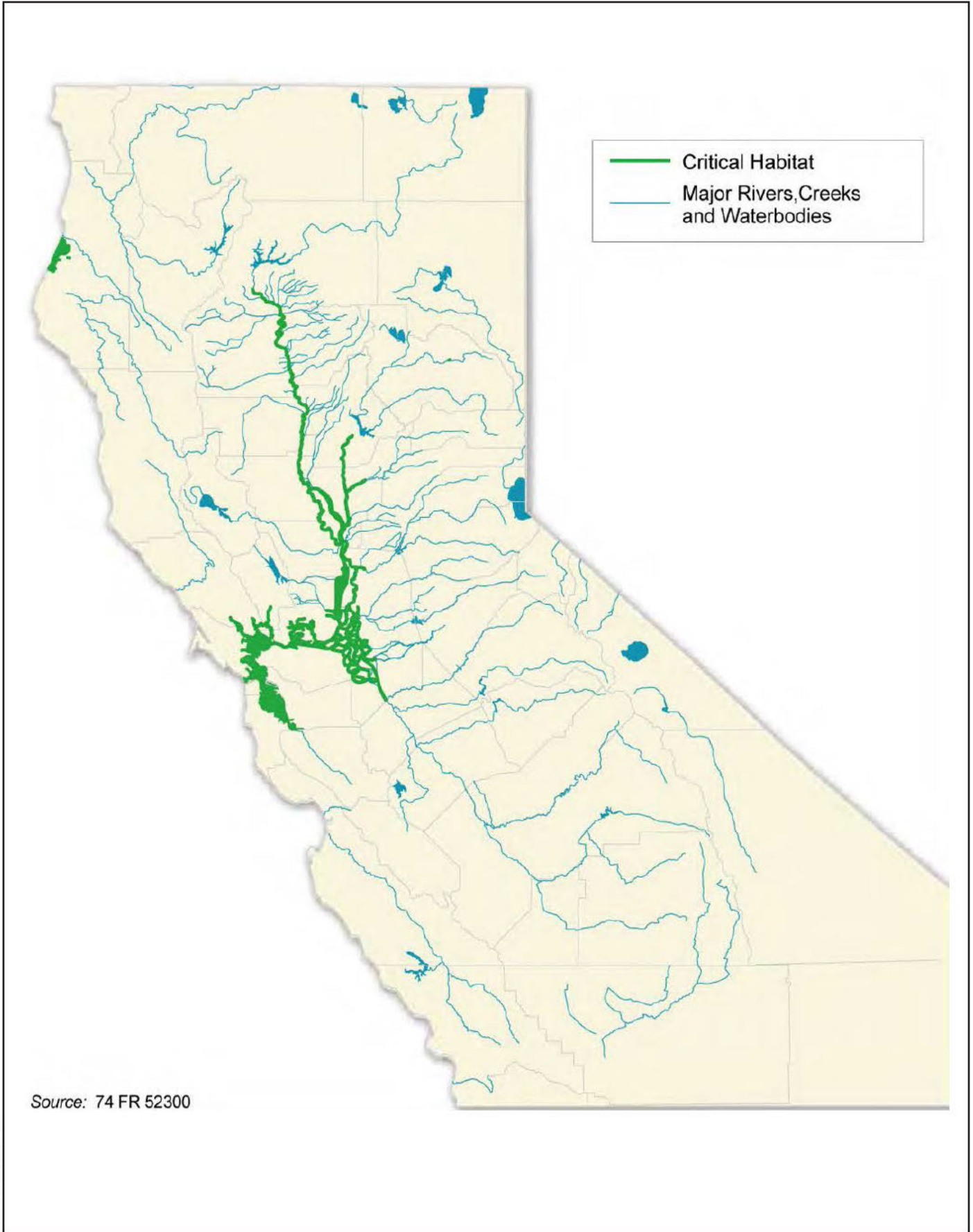
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Source: Beamesderfer et al. 2004; NMFS 2007

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**Figure 2A.8-1
Green Sturgeon Inland Range**



**Figure 2A.8-2
Green Sturgeon Inland Critical Habitat**

White Sturgeon (*Acipenser transmontanus*)

2A.9.1 Legal Status

The white sturgeon is not listed under the federal Endangered Species Act (ESA) or the California Endangered Species Act (CESA).

2A.9.2 Species Distribution and Abundance

2A.9.2.1 Range

As a diadromous fish, white sturgeon inhabit riverine, estuarine, and occasionally marine habitats at various stages during their long life. Historically, white sturgeon ranged from Ensenada, Mexico to the Gulf of Alaska. Currently, spawning populations are found in the Sacramento–San Joaquin, Columbia, Snake, and Fraser River systems (Moyle 2002). In California, white sturgeon are most abundant in the San Francisco Bay/Sacramento–San Joaquin River Delta (Bay-Delta) and Sacramento River (Figure 2A.9-1) (Moyle 2002), but they have also been observed in the San Joaquin River system, particularly in wet years (California Department of Fish and Game 2002; Beamesderfer et al. 2004).

2A.9.2.2 Distribution in the Plan Area

The Delta and Suisun Bay serve as a migratory corridor, feeding area, and juvenile rearing area for white sturgeon. These corridors allow the upstream passage of adults and the downstream emigration of juveniles. Adult white sturgeon move from the waters of San Francisco Bay into the Delta and lower Sacramento River during the late fall and winter to spawn. They spawn preferentially in the Sacramento River between the Red Bluff Diversion Dam and Jelly's Ferry Bridge, at river mile 267, in areas characterized by swift currents and deep pools with gravel (U.S. Fish and Wildlife Service 1995; Schaffter 1997; California Department of Fish and Game 2002; Moyle 2002). Adult white sturgeon have been documented in the Yolo Bypass in the toe drain and at the base of Fremont Weir (Webber et al. 2007) and in other bypasses in the Sacramento watershed (Aquino-Carhart pers. comm.). Larval and juvenile white sturgeon inhabit the lower reaches of the Sacramento and San Joaquin Rivers and the Delta (Stevens and Miller 1970).

The abundance and age structure of the population fluctuates substantially in response to highly variable annual reproductive success. In recent decades the population tends to be dominated by strong year classes produced in years with high spring flows. High spring flows were the norm prior to the major dam building effort on the rim of the Central Valley (Moyle 2002). Recent analyses of the abundance of white sturgeon 117 to 168 centimeters based on harvest data from 2007 to 2009 indicate current populations between about 43,000 and 57,000 fish (DuBois and Gingras 2011). From 2000 to 2009 the abundance of age 15 white sturgeon ranged from 3,252 to 6,539 (DuBois et al. 2011). The abundance of age-15 fish is the metric by which progress toward the Central Valley Project Improvement Act (CVPIA) recovery goal (11,000 fish) is assessed.

1 **2A.9.3 Life Stages**

2 Israel et al. (2009) describe seven life stages of white sturgeon, although the adult stages are
 3 considered strategies rather than stages. Some adults migrate to the ocean, but most adult white
 4 sturgeon remain in tidally influenced areas of rivers and in estuaries where they feed and grow.
 5 Table 2A.9-1 lists the white sturgeon life stages of Israel et al. (2009) and the corresponding terms
 6 used in the BDCP.

7 **Table 2A.9-1. White Sturgeon Life Stages**

Israel et al. 2009	BDCP
Egg/embryo	Egg/embryo
Larvae	Larvae
Juvenile/young-of-year	Juvenile
Juvenile/sub-adult	Adult/tidal riverine-estuarine feeder
Adult/ocean migrant	Adult/spawning
Adult/tidal riverine-estuarine feeder	
Adult/spawner	

8 **2A.9.4 Life History**

9 White sturgeon spend most of their lives in the brackish portions of the upper estuary, although a
 10 small number of individuals move extensively in the ocean (Moyle 2002; Surface Water Resources,
 11 Inc. 2004; Welch et al. 2006). Individuals can live over 100 years and can grow to over 19.7 feet (6
 12 meters), but sturgeon greater than 27 years old and over 6.6 feet (2 meters) are rare (Moyle 2002).

13 Male white sturgeon reach sexual maturity at 10 to 12 years of age, and females reach sexual
 14 maturity at 12 to 16 years (Moyle 2002). Maturation is thought to be a function of both photoperiod
 15 and temperature (Birstein et al. 1997). White sturgeon can spawn multiple times throughout their
 16 lives. Males are believed to spawn every 1 to 2 years, whereas females spawn every 2 to 4 years
 17 (Moyle 2002). Chapman et al. (1996) found that female white sturgeon on the Sacramento River
 18 produced on average 203,328 eggs. However, Skinner (1962) described a 9.2-foot (280-centimeter),
 19 460-pound (206-kilogram) female white sturgeon that was estimated to yield 4.7 million eggs, a
 20 value that greatly exceeds the expected upper limit of the fecundity-weight relationship described
 21 by Chapman et al. (1996) (Israel et al. 2009). Other studies indicate that females can produce
 22 100,000 to several million eggs (Pacific States Marine Fisheries Council 1996), with typical females
 23 producing approximately 200,000 eggs (Moyle 2002).

24 Spawning typically occurs between February and June when temperatures are 46 to 66°F (8 to
 25 19°C) (Moyle 2002). Maximum spawning occurs at 58°F (14.4°C) in the Sacramento River
 26 (Kohlhorst 1976). It is thought that adults broadcast spawn in the water column in areas with swift
 27 current. Spawning success varies from year to year, but is most likely related to temperature and
 28 Delta outflow. Spring flows in wet years may be the single most significant factor for white sturgeon
 29 year class strength (Beamesderfer et al. 2005). Although the mechanism is unknown, it is
 30 hypothesized that higher flows may help disperse young sturgeon downstream, provide increased
 31 freshwater rearing habitat, increase spawning activity cued by higher upstream flows, increase

1 nutrients in nursery areas, or increase downstream migration rate and survival through reduced
2 exposure time to predators (Anadromous Fish Restoration Program 1995).

3 Fertilized eggs sink and attach to the gravel bottom, where they hatch after 4 days at 61°F (16°C)
4 (Beer 1981), though hatching may take up to 2 weeks at lower water temperatures (Pacific States
5 Marine Fisheries Council 1996). Newly hatched larvae are 7.5 to 19.5 millimeters (0.3 to 0.77 inch)
6 long (Kohlhorst 1976) and generally remain in the gravel for 7 to 10 days before emergence into the
7 water column (Moyle 2002). Newly emerged larvae are pelagic for approximately 7 to 10 days until
8 the yolk-sac is absorbed, at which time they begin actively feeding on amphipods and other small
9 benthic macroinvertebrates (Wang 1986). Juvenile white sturgeon feed primarily on algae, aquatic
10 insects, small clams, fish eggs, and crustaceans, but their diet becomes more varied with age (Wang
11 1986; Pacific States Marine Fisheries Council 1996; Moyle 2002). Since the invasion by the overbite
12 clam (*Potamocorbula amurensis*) in the western Delta and Suisun Bay during the late 1980s,
13 *Potamocorbula* has become a major component of the diet of juvenile and adult white sturgeon.

14 **2A.9.5 Threats and Stressors**

15 A number of threats and stressors exist for white sturgeon. Stressor rankings and the certainty
16 associated with these rankings for white sturgeon are provided in Chapter 5 of the BDCP. The
17 discussion below outlines some of the main threats and stressors to white sturgeon.

18 **2A.9.5.1 Operational Changes in River Flows**

19 Operational changes that have reduced river flows, including spring peak flows, have affected white
20 sturgeon spawning, habitat availability, and prey resources (Israel et al. 2009). Sturgeon
21 recruitment is correlated to flow (Kohlhorst et al. 1991; Beamesderfer and Farr 1997), and the most
22 successful spawning generally occurs in wet and above-normal water years (Fish 2010). Low flows
23 reduce larval dispersal and increase vulnerability to predation (Israel et al. 2009). Appendix 5.C,
24 *Flow, Passage, Salinity, and Turbidity*, presents results of detailed modeling of flow relationships by
25 life stage that indicate the importance of Delta outflow for white sturgeon.

26 **2A.9.5.2 Water Exports**

27 There is little evidence that the overall population of white sturgeon is influenced by entrainment.
28 Adults are not likely to be entrained due to their large size and benthic habits. Larval sturgeon are
29 more susceptible to entrainment as a result of their migratory behavior in the water column and
30 reduced swimming ability. Herren and Kawasaki (2001) documented 431 water diversions on the
31 Sacramento River between Sacramento and the Shasta Dam. In the Feather River, there are eight
32 diversions greater than 10 cubic feet per second (cfs) and approximately 60 small diversions
33 between 1 and 10 cfs between the Thermalito Afterbay outlet and the confluence with the
34 Sacramento River (U.S. Fish and Wildlife Service 1995). White sturgeon have been reported in low
35 numbers in fish salvage at both the State Water Project (SWP) and Central Valley Project (CVP)
36 export facilities. White sturgeon observed in fish salvage have predominantly been juvenile and sub-
37 adult life stages. Occasionally, adult white sturgeon have been observed impinged on the trash racks
38 at the CVP intake; it has been hypothesized that these large adults were in weakened conditions or
39 had previously died from stresses associated with spawning, angler mortality, or other causes
40 before being impinged at the export intake. Given the large number of diversions, it is possible that

1 larval white sturgeon are vulnerable to entrainment at these diversions; however, actual
2 entrainment mortality and potential effects on the abundance and population dynamics of white
3 sturgeon are unknown because most of the larval population is upstream of the south Delta export
4 facilities. Appendix 5.B, *Entrainment*, includes a discussion of white sturgeon entrainment.

5 **2A.9.5.3 Habitat Loss**

6 **2A.9.5.3.1 Spawning Habitat**

7 Access to historical spawning habitat has been reduced by construction of barriers to upstream
8 migration that block or impede access to spawning and juvenile rearing habitat. Major dams include
9 Keswick Dam on the Sacramento River and Oroville Dam on the Feather River (Lindley et al. 2004;
10 National Marine Fisheries Service 2005). White sturgeon adults have been observed periodically in
11 the Feather River (U.S. Fish and Wildlife Service 1995; Beamesderfer et al. 2004). Habitat modeling
12 by Mora (2006) suggests there is suitable habitat for sturgeon in the upstream reaches of the
13 Feather River that have been blocked by Oroville Dam. This modeling also suggests that suitable
14 conditions are present in the San Joaquin River upstream of Friant Dam, and in the tributaries such
15 as Stanislaus, Tuolumne, and Merced Rivers upstream to their respective dams.

16 Other potential migration barriers include structures such as the Red Bluff Diversion Dam,
17 Sacramento Deep Water Ship Channel locks, Sutter Bypass, and Delta Cross Channel Gates on the
18 Sacramento River, and Shanghai Bench and Sunset Pumps on the Feather River (70 *Federal Register*
19 [FR] 17386). The Red Bluff Diversion Dam is an important migration barrier for sturgeon on the
20 Sacramento River (U.S. Fish and Wildlife Service 1995). Adult sturgeon can migrate past the Red
21 Bluff Diversion Dam when gates are raised between mid-September and mid-May to allow passage
22 of winter-run Chinook salmon. However, tagging studies by Heublein et al. (2006) found that, when
23 the gates were closed, a substantial portion of tagged adult green sturgeon failed to use the fish
24 ladders at the dam and were, therefore, unable to access upstream spawning habitats. The same
25 behavioral response may be true for white sturgeon. Recent changes to water operations at the Red
26 Bluff Diversion Dam, including placing dam gates in a permanent open position and constructing a
27 new pumping facility with a state-of-the-art fish screen, are expected to eliminate passage issues at
28 the dam for white sturgeon and other migratory fish species.

29 Sacramento River water passes through a set of locks at the end of the Sacramento River Deep
30 Water Ship Channel at the connection with the Sacramento River. However, for fish that sense water
31 coming from the Sacramento River, the locks prevent the migration of fish from the Deep Water Ship
32 Channel back to the Sacramento River (California Department of Water Resources 2005).

33 Delta Cross Channel gate closures occur during the winter and early spring months (February
34 through May) during sturgeon migration. The seasonal closure of the Delta Cross Channel gates is
35 required by the State Water Resources Control Board water right Decision 1641 (D-1641) as a
36 measure designed to improve the survival of downstream migrating juvenile Chinook salmon.
37 Upstream migrating adult Chinook salmon are known to use the Delta Cross Channel as a migratory
38 pathway when the gates are open (Hallock et al. 1970). When the gates are open, Sacramento River
39 water flows into the central Delta providing migration cues. It is likely that attraction to flows
40 passing into the central Delta from the Sacramento River causes migration delays and straying of
41 white sturgeon, as it does to Chinook salmon (CALFED Bay-Delta Program 2001; McLaughlin and
42 McLain 2004). Gate closures completely block juvenile and adult sturgeon migration.

1 The Fremont Weir is located at the upstream end of the Yolo Bypass, a 40-mile (64 kilometer)-long
2 basin that functions as a flood control facility on the Sacramento River. When the Yolo Bypass is
3 inundated by flood water, white sturgeon are attracted into the bypass and become trapped behind
4 the Fremont Weir, which acts as a barrier and impediment to upstream migration (California
5 Department of Water Resources 2005). Sturgeon that are trapped by the weir are then subject to
6 heavy legal and illegal fishing pressure, or become stranded behind the flashboards when the flows
7 recede. The current Fremont and Sacramento weirs create stranding and poaching problems for
8 white sturgeon and green sturgeon (Israel et al. 2009; Israel and Klimley 2008). Sturgeon can also
9 be attracted to small pulse flows and trapped during the descending hydrograph (Harrell and
10 Sommer 2003). Efforts to improve passage and redesign weirs would reduce poaching and
11 stranding. Methods to reduce stranding and increase passage have been investigated by the
12 California Department of Water Resources (DWR) and the California Department of Fish and
13 Wildlife (CDFW). Between 2002 and 2006, approximately 50 sturgeon (no species identification
14 given) were rescued over the course of four rescue operations at the Fremont Weir. In 2011, 14
15 green sturgeon and 19 white sturgeon were rescued at the Fremont Weir (Healey and Vincik 2011).

16 Exact white sturgeon spawning locations in the Feather River are unknown; however, based on
17 angler catches, most spawning is believed to occur downstream of Thermalito Afterbay and
18 upstream of Cox's Spillway, just downstream of Gridley Bridge. Potential physical barriers to
19 upstream migration include the rock dam associated with Sutter Extension Water District's sunrise
20 pumps, shallow water caused by a head cut at Shanghai Bend, and several shallow riffles between
21 the confluence of Honcut Creek upstream to the Thermalito Afterbay outlet (U.S. Fish and Wildlife
22 Service 1995). These structures are likely to present barriers or impediments during low-flow
23 periods that block and or delay upstream sturgeon migration to spawning habitat.

24 **2A.9.5.3.2 Rearing Habitat**

25 Historical reclamation of wetlands and islands has reduced and degraded suitable in- and off-
26 channel rearing habitat for white sturgeon. Furthermore, the channelization and hardening of levees
27 with riprap has reduced in- and off-channel intertidal and subtidal rearing habitat as well as
28 seasonal inundation of floodplains. The resulting changes to river hydraulics, riparian cover, and
29 geomorphology affect important ecosystem functions (Sweeney et al. 2004). Because juvenile and
30 adult white sturgeon feed primarily on benthic organisms such as clams and shrimp, habitat-related
31 impacts of reclamation, channelization, and riprapping would be expected to contribute to
32 ecosystem related impacts, such as changes in the availability of food sources and altered predator
33 densities. The impacts of channelization and riprapping are thought to affect larval, post-larval,
34 juvenile, and adult stages of sturgeon, as these life stages are dependent on the freshwater and
35 estuarine foodwebs in the rivers and Delta.

36 The availability of rearing habitat is affected by water quality, including temperature and dissolved
37 oxygen levels. Dissolved oxygen also affects the temperature tolerance of sturgeon, and is therefore
38 important for sturgeon occurrence and habitat use throughout Delta habitats. Depressed levels of
39 dissolved oxygen (less than 5 milligrams per liter [mg/L]) can also lead to increased stress levels,
40 decreased feeding activity, and elevated mortality in sturgeon (Crocker and Cech 1997; Secor and
41 Nkilitschek 2001; Israel and Klimley 2008; Israel et al. 2009).

2A.9.5.4 Dredging

Hydraulic dredging to allow commercial and recreational vessel traffic is a common practice in the navigational channels of the San Francisco, San Pablo, and Suisun Bays; the Delta; and the Sacramento and San Joaquin Rivers. White sturgeon are at risk of entrainment from dredging, with young-of-the-year fish at greatest risk (Boysen and Hoover 2009). Studies by Buell (1992) reported approximately 2,000 sturgeon entrained in the removal of one million tons of sand from the bottom of the Columbia River at depths of 60 to 80 feet (18 to 24 meters). In addition, dredging operations can result in the resuspension of toxics such as ammonia¹, hydrogen sulfide, and copper as a result of both dredging and dredge spoil disposal, and alter channel bathymetry and current patterns (National Marine Fisheries Service 2006).

2A.9.5.5 Water Temperature

Water temperature is considered important and potentially limiting for all life stages of white sturgeon (Israel et al. 2009). Juvenile and adult white sturgeon are tolerant of higher temperatures, although they appear to show signs of stress at temperatures at and above 68°F (20°C) (Cech et al. 1984; Geist et al. 2005). Elevated water temperatures can reduce the suitability of spawning habitat and white sturgeon egg and embryo development and survival. Exposure to water temperatures greater than 63°F (17.2°C) has also been shown to increase sturgeon egg and larval mortality (Pacific States Marine Fisheries Commission 1992).

Water temperatures in the upper Sacramento River near the Red Bluff Diversion Dam historically occurred within optimum ranges for sturgeon reproduction; however, temperatures downstream, especially later in the spawning season, were reported to be frequently above 63°F (17.2°C) (U.S. Fish and Wildlife Service 1995). Concern regarding exposure to high temperatures in the Sacramento River during the February to June period has been reduced in recent years because temperatures in the upper Sacramento River are actively managed for Sacramento River winter-run Chinook salmon. The Shasta temperature control device, which was installed at Shasta Dam in 1998, cold water pool management in Lake Shasta, and management to maintain higher reservoir storage have all contributed to improving cool water temperature conditions in the upper Sacramento River where white sturgeon spawning and juvenile rearing are thought to occur.

Water temperatures in the lower Feather River may be inadequate for sturgeon spawning and egg incubation as the result of releases of warmed water from Thermalito Afterbay (Surface Water Resources, Inc. 2003). The warmed water may be one reason that neither green nor white sturgeon are found in the river in low-flow years (California Department of Fish and Game 2002). Exposure to elevated water temperatures in the Feather River downstream of Thermalito Afterbay is thought to be a factor affecting habitat value and availability for sturgeon spawning and juvenile rearing on the lower Feather River (California Department of Fish and Game 2002).

Reduced flow on the San Joaquin River resulting from dam and diversion operations contributes to seasonally elevated water temperatures in the mainstem San Joaquin River, particularly during late summer and fall. Although these effects are difficult to measure, water temperatures in the lower San Joaquin River during spring months continually exceed preferred temperatures for sturgeon migration and development. Temperatures at Stevenson on the San Joaquin River near the Merced

¹ Ammonia in water generally forms some amount of ammonium. Therefore, the use of the term *ammonia* implies that both ammonia and ammonium may be present.

1 River confluence as recorded on May 31 (spawning typically occurs February to June) between 2000
2 and 2004 ranged from 77 to 82°F (25 to 27.8°C) (California Department of Water Resources 2007).
3 Juvenile sturgeon are also exposed to increased water temperatures in the Delta during the late
4 spring and summer, in part as a result of the loss of riparian shading and by thermal inputs from
5 municipal, industrial, and agricultural discharges. Seasonally elevated water temperature in the San
6 Joaquin River and in the Delta has been identified as a factor affecting habitat value and availability
7 for sturgeon migration, spawning, and juvenile rearing.

8 **2A.9.5.6 Turbidity**

9 Turbidity levels in the Delta have decreased over the past few decades (Jassby et al. 2002). This
10 reduction may have had detrimental effects on white sturgeon. Gadomski and Parsley (2005) found
11 that larval white sturgeon predation by prickly sculpin was greater with reduced turbidity.
12 However, larval sturgeon are found close to spawning locations generally upstream of the Delta,
13 where turbidity is already lower than in the Delta.

14 The relationship between turbidity and the vulnerability of various life stages of white sturgeon to
15 predation has not been established in the Delta. The dense colonization of local areas in the Delta by
16 introduced species of submerged aquatic vegetation (SAV) such as Brazilian waterweed (*Egeria*
17 *densa*) has been shown to be associated with increased water clarity (e.g., resulting from trapping
18 and settlement of suspended sediments). Increased water clarity may contribute to increased
19 vulnerability of sturgeon to predation. However, juvenile white sturgeon are expected to be less
20 vulnerable to predation than other estuarine fish due to their scutes and protective armoring. In
21 addition, the large size of subadult and adult white sturgeon further reduces their vulnerability to
22 predation. As a result of these factors, the potential increase in vulnerability to predation due to
23 localized reductions in turbidity is expected to be minor relative to other covered fish species.

24 **2A.9.5.7 Exposure to Toxins**

25 Water quality in the Sacramento and San Joaquin Rivers and the Delta is influenced by a variety of
26 point and nonpoint source pollutants from urban, industrial, and agricultural land uses. Runoff from
27 residential, agricultural, and industrial areas introduces pesticides, oil, grease, heavy metals, other
28 organics, and nutrients that contaminate drainage waters and deteriorate the quality of aquatic
29 habitats necessary for white sturgeon survival (National Marine Fisheries Service 1996; California
30 Regional Water Quality Control Board 1998).

31 Organic contaminants from agricultural returns, urban and agricultural runoff from storm events,
32 and high concentrations of trace elements, such as boron, selenium, and molybdenum, have been
33 identified as factors that decrease sturgeon early life stage survival, causing abnormal development
34 and high mortality in yolk-sac fry sturgeon at concentrations of only a few parts per billion (ppb)
35 (U.S. Fish and Wildlife Service 1995; California Regional Water Quality Control Board 2004).
36 Principal sources of organic contamination in the Sacramento River are rice field discharges from
37 Butte Slough, Reclamation District 108, Colusa Basin Drain, Sacramento Slough, and Jack Slough
38 (U.S. Fish and Wildlife Service 1995).

39 In recent years, changes have been made in the composition of herbicides and pesticides used on
40 agricultural crops in an effort to reduce potential toxicity to aquatic and terrestrial species.
41 Modifications have also been made to water system operations and discharges related to
42 agricultural wastewater (e.g., agricultural drainage water system lock-up and holding prior to

1 discharge) and municipal wastewater treatment and discharges. Concerns remain, however,
2 regarding the toxicity to sturgeon of contaminants absorbed by sediments, such as pyrethroids and
3 other chemicals including selenium and mercury.

4 *Potamocorbula* and other introduced clams that are now prominent in the diet of sturgeon are
5 benthic filter feeders that can accumulate various toxic substances, such as selenium, mercury, and
6 other compounds, in their tissue. *Potamocorbula*, due to its high filtration efficiency, accumulates
7 selenium in high concentrations and loses it slowly (Luoma and Presser 2000; Linville et al. 2002;
8 Doroshov et al. 2007). As a result, concentrations of selenium in white sturgeon have been observed
9 at greater than threshold levels at which toxic effects have been observed in other fish species
10 (Lemly 2002). Dietary selenium in high concentrations can adversely affect white sturgeon survival,
11 activity, and growth (Tashjian et al. 2006).

12 The extent to which toxic pollution has affected the population of white sturgeon is unknown. White
13 sturgeon is a long-lived species that feeds on invertebrates, such as clams and shrimp, and is
14 vulnerable to the effects of toxicant bioaccumulation on the health and condition of sub-adult and
15 adult sturgeon and their reproductive success in the estuary. However, sturgeon do not readily
16 concentrate lipid-soluble toxins such as polychlorinated biphenyls (PCBs). Greenfield et al. (2003)
17 found that dichlorodiphenyltrichloroethane (DDT) and chlordane concentrations in white sturgeon
18 tissues have declined since the 1980s, while selenium concentrations have remained elevated. High
19 levels of selenium can also be found in some white sturgeon prey (Johns and Luoma 1988; White
20 et al. 1988), including *Potamocorbula* (Urquhart and Regalado 1991), as well as in sturgeon muscle,
21 liver, and eggs (White et al. 1987, 1988, 1989; Kroll and Doroshov 1991; Urquhart and Regalado
22 1991). Early life history stages are especially sensitive to contaminant uptake (Kruse and
23 Scarnecchia 2002), but the effects on the different life history stages of white sturgeon of
24 contaminants, other than selenium, at concentrations found in the San Francisco Bay estuary are
25 unknown, as are any additive or synergistic effects of multiple contaminants.

26 **2A.9.5.8 Invasive Aquatic Vegetation**

27 Introductions of nonnative invasive plant species such as water hyacinth (*Eichhornia crassipes*) and
28 *Egeria* have altered habitat in the Delta and Suisun Bay and have affected local assemblages of fish in
29 the Delta (Nobriga et al. 2005). *Egeria* forms thick “walls” along the margins of channels and shallow
30 water habitat in the Delta. This growth may prevent juvenile sturgeon from accessing shallow water
31 habitat along channel edges. By reducing water velocities near plants, these species reduce turbidity
32 in the water column, potentially exposing sturgeon to higher predation risk. Dissolved oxygen levels
33 beneath the mats often drop below suitable levels for fish due to the increased amount of decaying
34 vegetative matter produced from the overlying mat and diel respiration by aquatic plants.

35 **2A.9.5.9 Harvest**

36 White sturgeon is a popular game species in the Delta and Sacramento River and supports a
37 commercial fishery in estuaries in Oregon and Washington. In California, the recreational fishery for
38 white sturgeon is open all year, but anglers are limited to three fish per year between 46 inches and
39 66 inches total length, and CDFW has established large closure areas (Section 27.90, Title 14
40 California Code of Regulations). Nevertheless, some illegal harvest occurs, particularly in areas
41 where sturgeon have been stranded (e.g., Fremont Weir), as well as throughout the Delta.

1 The effects of legal and illegal harvest on the population dynamics and abundance of white sturgeon
2 in the Delta are largely unknown. The small population of white sturgeon inhabiting the San Joaquin
3 River experiences heavy fishing pressure, particularly from illegal fishing (U.S. Fish and Wildlife
4 Service 1995). In addition, areas just downstream of Thermalito Afterbay outlet, Cox's Spillway, and
5 several barriers impeding sturgeon migration on the Feather River, may be areas of high adult
6 mortality from fishing and poaching. Poaching of white sturgeon females is a type of poaching that
7 could be particularly detrimental to the white sturgeon population because it targets the oldest and
8 largest adults with the highest fecundity, which affects both current and future stocks.

9 **2A.9.6 Relevant Conservation Efforts**

10 The Central Valley Project Improvement Act's Anadromous Fish Restoration Program has a goal of
11 supporting efforts that lead to doubling the natural production of anadromous fish in the Central
12 Valley on a sustainable, long-term basis, at levels not less than twice the average abundance
13 reported during the period of 1967 to 1991. Though most efforts of the program have focused on
14 Chinook salmon as a result of their listing history and status, sturgeon may receive some unknown
15 incidental amount of benefit from these restoration efforts. For example, the acquisition of water for
16 flow enhancement on tributaries to the Sacramento River, spawning gravel augmentation, fish
17 screening for the protection of Chinook salmon and Central Valley steelhead, or riparian
18 revegetation and instream restoration projects would likely have ancillary benefits to sturgeon.

19 Many beneficial actions have originated and been funded by the CALFED Bay-Delta Program
20 (CALFED), including such projects as floodplain and instream restoration, riparian habitat
21 protection, fish screening and passage projects, research regarding nonnative invasive species and
22 contaminants, restoration methods, watershed stewardship, education, and outreach programs.
23 Both the Central Valley Project Improvement Act and CALFED programs that target anadromous
24 fish, particularly Chinook salmon and Central Valley steelhead (69 FR 33102), also may benefit
25 sturgeon. Activities include fish screen evaluation and construction projects, restoration evaluation
26 and enhancement activities, contamination studies, and dissolved oxygen investigations related to
27 the San Joaquin River Deep Water Ship Channel.

28 New sport fishing regulations adopted over the past several years specifically to protect and reduce
29 harvest of sturgeon and increased law enforcement are expected to further reduce illegal fishing
30 practices, and reduce the effects of harvest of white sturgeon (Section 27.90, Title 14 California Code
31 of Regulations).

32 **2A.9.7 Recovery Goals**

33 No recovery plan has been prepared for white sturgeon because the species is not listed under the
34 ESA or CESA.

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2 2A.9.8.1 Literature Cited

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Figure 2A.9-1
White Sturgeon Inland Range

Pacific Lamprey (*Entosphenus tridentatus*)

2A.10.1 General

Pacific lamprey is the most widely distributed lamprey species on the west coast of the United States. The species occurs from Hokkaido Island, Japan (Morrow 1980) along the Pacific Rim to Rio Santo Domingo, Baja California, Mexico (Ruiz-Campos and Gonzalez-Guzman 1996). A single individual was caught in 1889 offshore of Clarion Island, Revillagigedo Islands, Mexico, approximately 386 kilometers (294 miles) southwest of Cabo San Lucas (Renaud 2008). Individuals inhabit major river systems, including the Columbia, Fraser-Trinity, Klamath, Eel, and Sacramento-San Joaquin Rivers and tributaries, as well as smaller coastal streams. Oceanic adults are thought to remain relatively close to the mouths of their home spawning streams where host/prey concentrations may be higher (Moyle 2002). Although still widely found in many of its native areas, it does not occur in the numbers that it once did. Large runs today are rare as evidenced from declining tribal fisheries for this species. In general, populations south of San Luis Obispo are scattered and irregular, although a regular run occurs on the Santa Clara River (Swift et al. 1993). Populations may exist in other rivers, but are often overlooked and have been the subject of few targeted sampling efforts (Moyle 2002). The species is usually absent from highly altered or polluted streams within its geographic range, although it appears to be persistent in currently occupied suitable streams (Moyle 2002).

2A.10.2 Legal Status

The Pacific lamprey is not listed under the California Endangered Species Act (CESA) or federal Endangered Species Acts (ESA).

A broad group of west coast conservation organizations petitioned the U.S. Fish and Wildlife Service (USFWS) on January 27, 2003 to list Pacific lamprey, along with three other lamprey species on the West Coast, as threatened or endangered (Klamath-Siskiyou Wildlands Center 2003). However, the petition was declined in a 90-day finding on December 27, 2004, citing insufficient evidence that listing was warranted (69 *Federal Register* [FR] 77158).

2A.10.3 Distribution and Abundance

In the Central Valley, Pacific lamprey occurs in the Sacramento and San Joaquin Rivers (Moyle 2002) and many of their tributaries including the Stanislaus, Tuolumne, Merced, and King Rivers (Brown and Moyle 1993) (69 FR 77158) (Figure 2A.10-1). Individuals emigrating from Sacramento and San Joaquin River watersheds pass through the Plan Area during winter and spring on their way to the Pacific Ocean. Emigrating adults pass through the Plan Area on their way upstream towards spawning grounds between March and June. It is unknown to what extent Pacific lamprey use the Plan Area for purposes other than a migration corridor, but some studies (Brown and Michniuk 2007; Conrad pers. comm.) have found ammocoetes within Sacramento-San Joaquin River Delta

1 (Delta) sloughs, especially in the North Delta subregion. Adults migrate within the ocean, but it
 2 seems that most adult Pacific lamprey remain in tidally influenced areas of rivers and within
 3 estuaries where they feed and grow.

4 Population trends are unknown in California, although anecdotal evidence indicates that
 5 populations have been in decline (Moyle 2002) (69 FR 77158). There are no monitoring programs
 6 that target Pacific lamprey in the Delta and those that catch Pacific lamprey do not catch them
 7 regularly enough to establish trends through time. In addition, Pacific lamprey are inconspicuous
 8 and often overlooked, and ammocoetes can be difficult to distinguish from ammocoetes of the co-
 9 occurring river lamprey (Webb pers. comm.).

10 2A.10.4 Life Stages

11 Moyle (2002) describes five general life stages of Pacific lamprey. Streif (2008) described seven
 12 similar life stages. Table 2A.10-1 compares the Pacific lamprey life stages of Moyle (2002), Streif
 13 (2008), and the BDCP.

14 **Table 2A.10-1. Pacific Lamprey Life Stages**

Moyle 2002	Streif 2008	BDCP
Egg/embryo	Eggs	Egg/embryo
Larvae (ammocoetes)	Ammocoetes	Larvae (ammocoetes)
Juveniles (macrophthalmia)	Macrophthalmia	Juveniles (macrophthalmia)
Adult/ocean predator	Adult/parasitic	Adult/ocean predator
Adult/spawner	Adult/spawner	Adult/spawner

15

16 2A.10.5 Life History

17 Pacific lamprey are anadromous, beginning their migration into fresh water towards upstream
 18 spawning areas primarily between early March and late June, although upstream movements in
 19 January and February have also been observed (Moyle 2002). Most upstream migration occurs at
 20 night and in pulses. The habitat requirements of Pacific lamprey have not been well studied, but, like
 21 salmonids, spawning adults need clean, gravelly riffles in permanent streams to spawn successfully
 22 (Moyle 2002). There is some evidence that Pacific lamprey in larger river systems, such as the
 23 Klamath and Eel Rivers, have distinct runs similar to Chinook salmon (Moyle 2002).

24 Both sexes contribute to nest construction by removing larger stones from gravel or cobble
 25 substrate, creating a shallow depression. These simple nests occur in gravelly substrata at a depth of
 26 30 to 150 centimeters (12 to 59 inches) with moderately swift currents and water temperatures
 27 typically of 12 to 18°C (53.6 to 64.4°F) (Moyle 2002). External fertilization of eggs occurs just in
 28 front of the nest, after which the fertilized eggs wash into the nest. Fecundity is unknown, but has
 29 been estimated at 98,000 to 238,400 eggs per female (Close et al. 2002). Spawning is repeated until
 30 both individuals are spent. Adults typically die after spawning.

31 It is unknown whether migrating adults cue solely on ammocoete (larvae) pheromones or on other
 32 upstream cues to guide them to natal streams to spawn. It is thought that if they cue solely on

1 ammocoete pheromones, extirpation of local populations could have large effects on recolonization
2 of natal streams (Luzier et al. 2009).

3 Eggs hatch into ammocoetes after approximately 19 days at 15°C (59°F) (Moyle 2002). The
4 ammocoetes spend a short time in the nest, and then drift downstream, where they live in silty
5 backwaters and eddies with muddy or sandy substrate into which they burrow. Ammocoetes remain
6 in fresh water for approximately 5 to 7 years, where they feed on algae, organic material, and
7 microorganisms. Meeuwig et al. (2004) found significant death or deformation of eggs and early
8 stage ammocoetes in water greater than 22°C (72°F). Therefore, degraded streams with a water
9 temperature greater than 22°C during early and midsummer while lamprey spawn and young
10 ammocoetes develop could pose a problem for Pacific lamprey in the Sacramento–San Joaquin
11 drainage (Luzier et al. 2009). Ammocoetes are found throughout all of the Delta, although no
12 abundance estimates exist from Delta sampling programs.

13 Ammocoetes begin metamorphosis into macrophthalmia (juveniles) when they reach 14 to
14 16 centimeters (5.5 to 6.3 inches) total length. Individuals develop external features (eyes, oral disc,
15 and color changes) and experience internal and physiological changes that prepare them for their
16 predatory life stage in the ocean (McPhail and Lindsey 1970). Downstream migration begins upon
17 completion of this metamorphosis, generally coinciding with high-flow events in winter and spring
18 (Moyle 2002).

19 Adults spend 3 to 4 years in the ocean in British Columbia, but in more southern areas this time
20 period is likely shorter (Moyle 2002). Adults remain close to the mouths of the rivers from which
21 they came, likely because their prey is most abundant in estuaries and other coastal areas (Moyle
22 2002). Individuals prey on a wide variety of fishes, including salmon, Pacific herring, and flatfishes
23 in the ocean (Beamish 1980). Reduced availability of host/prey organisms in the ocean as a result of
24 poor ocean conditions may negatively affect lamprey survival and growth, although very little is
25 known about the oceanic stage of Pacific lamprey (Luzier et al. 2009).

26 **2A.10.6 Threats and Stressors**

27 A number of threats and stressors exist for Pacific lamprey. Stressor rankings and the certainty
28 associated with these rankings for Pacific lamprey are provided in Chapter 5 of the BDCP. The
29 discussion below outlines some of the main threats and stressors to Pacific lamprey.

30 **2A.10.6.1 Habitat Loss and Habitat-Changing Structures**

31 The high density and limited mobility of lamprey ammocoetes in streams can potentially make them
32 more vulnerable to channel alterations such as channelization, loss of riffle and side channels, and
33 scouring (Streif 2007; Luzier et al. 2009). Loss or alteration of habitat can also limit spawning if it
34 occurs in spawning reaches.

35 Artificial barriers, including dams, culverts, water diversions, tidal gates, and other barriers, can
36 impede or completely block the upstream migration of adults to spawning grounds. These
37 structures also can impede or completely block the downstream migration of ammocoetes and
38 macrophthalmia towards the ocean (Luzier et al. 2009). Lamprey tend to out-migrate deeper in the
39 water column such that traditional spill gates meant to aid migration of salmonids may not be
40 effective for lamprey and may block passage (Moursund et al. 2003). Lamprey adults may have

1 difficulty passing over barriers using ladders and other passage structures designed for salmonids,
2 possibly due to high water velocity, sharp angles, culverts with drop-offs, or insufficient resting
3 areas (Kostow 2002). Pacific lamprey populations cannot persist for more than a few years above
4 impassable barriers (Beamish and Northcote 1989).

5 Rapid changes in stream flows resulting from reservoir management can dewater streambeds and
6 strand ammocoetes residing in the substrate. Water diversions and instream construction projects,
7 such as culvert replacements, may also dewater reaches of streams and strand ammocoetes (Streif
8 2007). Because Pacific lamprey ammocoetes burrow in upstream sediments for 5 to 7 years in high
9 densities, a dewatering event may affect multiple age classes burrowing together in a single stream
10 reach (Luzier et al. 2009). Hydroelectric projects and water diversions may entrain or impinge
11 weak-swimming macrophthalmia (Moursund et al. 2003).

12 Dredging associated with channel or irrigation screen maintenance and mining may affect many age
13 classes at once due to their “colonial” nature and long upstream life stage (5 to 7 years) (Luzier et al.
14 2009). Beamish and Youson (1987) found that only 3 to 26% of lamprey that pass through a dredge
15 survive. Further, it has been suggested that suction dredge mining was responsible for the decline or
16 even loss of populations in some basins (Kostow 2002).

17 **2A.10.6.2 Climate Change**

18 Future climate change is expected to further increase water temperatures and modify the timing of
19 flow-related environmental cues upon which Pacific lamprey rely for life history events (e.g., out-
20 migration, spawning) (Luzier et al. 2009).

21 **2A.10.6.3 Toxins**

22 Ammocoetes spend 5 to 7 years living in silty areas that accumulate high levels of toxins. As a result,
23 lamprey tend to have high body burdens of toxins relative to other fish species (Haas and Ichikawa
24 2007; Bettaso and Goodman 2008). Despite this apparent tolerance for high levels of toxins, lamprey
25 are susceptible to toxicity (Kostow 2002).

26 **2A.10.6.4 Predation**

27 Mammals, birds, and other fish species consume lamprey at all life stages (Luzier et al. 2009). Pacific
28 lamprey are thought to be preyed upon in the ocean by sharks, other fish, otters, seals, and sea lions
29 (Roffe and Mate 1984; Moyle 2002). Ammocoetes are consumed by terrestrial mammals and birds,
30 fish, and other species. Many nonnative species, including striped bass, sturgeon, centrarchids, and
31 catfish, are believed to consume juvenile and adult lamprey and may pose a threat to population
32 sizes (Streif 2007; Luzier et al. 2009; Baxter et al. 2008).

33 **2A.10.6.5 Harvest**

34 The extent to which harvest has a population-level effect on Pacific lamprey has not been well
35 studied, but could represent a large proportion of spawning adults because Pacific lamprey adults
36 and ammocoetes are harvested for use as bait to catch other species (Luzier et al. 2009). In addition,
37 Pacific lamprey is important to tribes on the Pacific Coast for sustenance, medicine, and ceremonial
38 purposes (Close et al. 2002). The use of Pacific lamprey for food and commercial purposes has
39 declined from historical levels, and Washington and Oregon have banned harvest for bait. However,

1 harvest has not declined in California, where there are no regulations on lamprey harvest (69 FR
2 77158).

3 **2A.10.7 Relevant Conservation Efforts**

4 Along with several tribes, state and federal agencies are increasingly incorporating Pacific lamprey
5 into management and monitoring plans to increase the overall body of knowledge and conserve the
6 species. There has been work in the Columbia River Basin to modify new or existing ladders and
7 structures to facilitate lamprey passage, such as creating holding areas where lamprey can rest
8 (Columbia River Basin Lamprey Technical Workgroup 2004). The Pacific Lamprey Conservation
9 Initiative, led by USFWS, was initiated in 2007 to “facilitate communication and coordination
10 relative to the conservation of Pacific lampreys throughout their range” (U.S. Fish and Wildlife
11 Service 2007). The CALFED Bay-Delta Program Ecosystem Restoration Program designated the
12 entire lamprey family as “Enhance and/or Conserve” (CALFED Bay-Delta Program 2000). This
13 designation indicates that the program will undertake actions to conserve and enhance their
14 abundance and distribution and the community diversity in which they live for their long-term
15 stability.

16 **2A.10.8 Recovery Goals**

17 A recovery plan has not been prepared for Pacific lamprey because the species is not listed under
18 the ESA or CESA.

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Source: Information Center for the Environment 2009

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**Figure 2A.10-1
Pacific Lamprey Inland Range**

3

2A.11.1 General

4 River lamprey is an anadromous species that occurs from near Juneau, Alaska, to San Francisco Bay,
5 California (Moyle 2002). Outside of California, there are widely scattered and isolated populations
6 throughout its range. River lamprey are common in British Columbia, the center of their geographic
7 range. In California, river lamprey is found in the Central Valley, Napa River, Sonoma Creek, Alameda
8 Creek, Salmon Creek, and in tributaries of the lower Russian River (Figure 2A.11-1). In the Central
9 Valley, river lamprey is found in small numbers in the lower Sacramento and San Joaquin River
10 drainages, including the Stanislaus and Tuolumne Rivers. They may exist in other tributaries of
11 these rivers, but are often overlooked and have been the subject of few targeted sampling efforts
12 (Moyle 2002). Population trends are unknown in California, although declines are thought to have
13 occurred concurrently with freshwater habitat degradation (Moyle 2002). The species appears to be
14 more abundant in the Sacramento–San Joaquin River system than in other streams in California.

15

2A.11.2 Legal Status

16 The river lamprey is not listed under the federal Endangered Species Act (ESA) or the California
17 Endangered Species Act (CESA). On January 27, 2003, a broad group of West Coast conservation
18 organizations petitioned the U.S. Fish and Wildlife Service (USFWS) to list river lamprey, along with
19 three other lamprey species on the West Coast, as threatened or endangered (Klamath-Siskiyou
20 Wildlands Center et al. 2003). However, the petition was declined in a 90-day finding on December
21 27, 2004, citing insufficient evidence that listing was warranted (69 *Federal Register* [FR] 77158).

22

2A.11.3 Distribution and Abundance

23 River lamprey individuals outmigrating from Sacramento and San Joaquin River watersheds pass
24 through the Sacramento–San Joaquin River Delta (Delta) on their way to the Pacific Ocean, and
25 emigrating adults pass through the Plan Area on their way upstream towards spawning grounds.
26 The extent to which river lamprey use the Plan Area for purposes other than a migration corridor is
27 unknown. However, outmigrating lamprey macrophthalmia (juveniles) in the final stages of
28 metamorphosis to adults hold just upstream of salt water until late spring. In most years, except for
29 very wet years when the low-salinity zone is below the Carquinez Straight, this location would be in
30 the Plan Area.

31 There are no monitoring programs that target river lamprey in the Delta and those that catch river
32 lamprey do not catch them regularly enough to establish trends through time. River lamprey are
33 inconspicuous, often overlooked, and ammocoetes (larvae) can be difficult to distinguish from
34 ammocoetes of the co-occurring Pacific lamprey.

2A.11.4 Life Stages

Moyle (2002) describes seven life stages of river lamprey. Table 2A.11-1 compares the life stages of Moyle (2002) with those of the BDCP.

Table 2A.11-1. River Lamprey Life Stages

Moyle 2002	BDCP
Egg/embryo	Egg/embryo
Larvae/ammocoetes	Ammocoetes
Macrophthalmia (juveniles)	Macrophthalmia (juveniles)
Adult/ocean predator	Adult/ocean predator
Adult/spawner	Adult/spawner

2A.11.5 Life History

The biology of the river lamprey has not been well studied in California. As a result, much of this account is derived from information known for river lamprey from British Columbia. The fish in these two locations may have dissimilar life histories because of differences in physical factors (e.g., temperature, hydrology).

River lamprey are anadromous, but spend most of their lives in fresh water. Adults spend only 3 to 4 months in the ocean, migrating to freshwater in fall in search of suitable spawning sites, often returning to their natal streams (Moyle et al. 1995; Moyle 2002). Exact spawning locations are not known, although spawning habitat requirements are thought to be similar to those of salmonids. Spawning occurs from February through June in gravelly riffles in which individuals dig saucer-shaped depressions (Moyle 2002). Adults die after spawning. Fecundity is not well documented, but a study of two females in Cache Creek reported that one female about 23 centimeters (9 inches) total length produced approximately 11,400 eggs and another of 17.5 centimeters (7 inches) total length produced approximately 37,300 eggs (Vladykov and Follett 1958).

The eggs hatch into ammocoetes that remain in fresh water for approximately 3 to 5 years in silty or sandy low-velocity backwaters or stream edges where they bury into the substrate, tail first, and filter-feed on algae, detritus, and microorganisms (Moyle 2002). Ammocoetes begin metamorphosis into macrophthalmia and then adults during summer at approximately 12 centimeters (4.7 inches) total length. This process takes 9 to 10 months during which individuals may shrink in length by up to 20% (Moyle 2002).

Prior to entering the ocean, macrophthalmia congregate just upstream of salt water until their esophagus opens (Beamish and Youson 1987). Once the esophagus is opened, new adults can properly osmoregulate and can then enter the ocean (Moyle 2002). Adults spend approximately 3 to 4 months in the ocean where they grow rapidly to 25 to 31 centimeters (9.8 to 12.2 inches) total length. If the ammocoete stage is 3 to 5 years, the total life span of river lamprey is estimated to be 6 to 7 years (Moyle et al. 1995).

River lamprey adults are parasitic during both freshwater and saltwater phases. Adults feed on a variety of host fish species that are of small to intermediate sizes (4 to 12 inches [10.2 to

1 30.5 centimeters] total length) (Moyle et al 1995), the most common of which are thought to be
2 herring and juvenile salmon (Beamish and Youson 1987). In Canada, predation by river lamprey is a
3 significant cause of salmon mortality (Beamish and Neville 1995). Individuals feed by attaching to
4 the back of their prey above the lateral line and eating the muscle tissue, even after the host fish dies
5 (Moyle 2002). More than one lamprey can attach to a host salmon (Beamish and Youson 1987).

6 The habitat requirements of river lamprey are not well documented. It is thought that adults need
7 clean, gravelly riffles in permanent streams to spawn successfully. These requirements are thought
8 to be similar to those of salmonids. Ammocoetes live in silty backwaters and eddies with muddy or
9 sandy substrate into which they burrow (Moyle et al. 1995). Ammocoetes require water
10 temperatures lower than 25°C (77°F) (Moyle et al. 1995).

11 Although generally considered anadromous, river lamprey can live in fresh water as adults. For
12 example, the population of river lamprey living in land-locked upper Sonoma Creek may spend their
13 entire lives in fresh water. Most adults remain in tidally influenced areas of rivers and in estuaries
14 where the concentration of potential host fishes is greatest.

15 2A.11.6 Threats and Stressors

16 A number of threats and stressors exist for River lamprey. Stressor rankings and the certainty
17 associated with these rankings for River lamprey are provided in Chapter 5 of the BDCP. The
18 discussion below outlines some of the main threats and stressors to River lamprey. There have been
19 no formal evaluations conducted that assess the threats and stressors to river lamprey. Therefore,
20 much of the following discussion has been derived from the co-occurring Pacific lamprey.

21 2A.11.6.1 Habitat Loss and Habitat-Changing Structures

22 The primary threat to river lamprey is thought to be loss or degradation of habitat resulting from
23 dams, diversions, toxics, stream channelization, dredging, and urbanization (Moyle et al. 1995;
24 Luzier et al. 2009). Dams have altered flows in channels and limited access to spawning grounds.
25 Stream channelization, dredging, and diversions have altered flow patterns and rates in channels.
26 Urbanization has degraded habitat by increasing loads of certain toxics, changing runoff patterns,
27 and altering the configuration of some channels. Future climate change is expected to further
28 increase water temperatures and modify the timing of flow-related environmental cues upon which
29 lamprey rely for life history events (e.g., outmigration, spawning).

30 Large dams and other habitat modifications remain barriers to migration. Lamprey may have
31 difficulty passing over barriers using ladders and other passage structures designed for salmonids,
32 possibly due to high water velocity, sharp angles, culverts with drop-offs, or insufficient rest areas
33 (Kostow 2002). There has been some work in the Columbia River basin to modify new or existing
34 ladders and structures to facilitate lamprey passage, such as creating holding areas where lamprey
35 can rest (Columbia River Basin Lamprey Technical Workgroup 2004).

36 2A.11.7 Relevant Conservation Efforts

37 There have been very few efforts to conserve river lamprey in the Central Valley of California. The
38 CALFED Bay-Delta Program Ecosystem Restoration Program designated the entire lamprey family

1 as Enhance and/or Conserve (CALFED Bay-Delta Program 2000). This designation indicates that the
2 program will undertake actions to conserve and enhance their abundance and distribution and the
3 community diversity in which they live for their long-term stability.

4 River lamprey is currently listed as a covered species under the *Butte Regional Conservation Plan*.
5 (Butte County Association of Government 2011), but specific conservation measures have not yet
6 been written.

7 **2A.11.8 Recovery Goals**

8 A recovery plan has not been prepared for this species and no recovery goals have been established
9 because the species is not listed under the ESA or CESA.

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18 **2A.11.9.2 Federal Register Notices Cited**

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20 List Three Species of Lampreys as Threatened or Endangered. *Federal Register* 69:77158.



Figure 2A.11-1
River Lamprey Inland Range

Riparian Brush Rabbit (*Sylvilagus bachmani riparius*)

2A.12.1 Legal Status

The riparian brush rabbit (*Sylvilagus bachmani riparius*) is listed as endangered under the state and federal endangered species acts. It was initially listed as endangered by the State of California on May 29, 1994. The U.S. Fish and Wildlife Service (USFWS) initially proposed the species for endangered species protection on November 21, 1997. The proposal was reopened for further public input on April 13, 1998, to include survey data from the 1998 winter floods in its final determination on whether or not to list the species. USFWS issued its final determination to list the species as endangered on February 23, 2000 (65 *Federal Register* [FR] 8881).

Critical habitat has not been designated for this species. USFWS believed it would not provide any additional benefit beyond that provided by being listed as endangered since the species was only known to occur within Caswell Memorial State Park (65 FR 8881). Subsequent rulings allow critical habitat to be designated after listing following further analysis.

In 2010, USFWS announced plans to perform a 5-year review of the status of the riparian brush rabbit (75 FR 28636).

2A.12.2 Species Distribution and Status

2A.12.2.1 Range and Status

One of eight subspecies of brush rabbit in California, the riparian brush rabbit occupies a range that is disjunct from other brush rabbits, near sea level on the northwestern floor of the San Joaquin Valley (U.S. Fish and Wildlife Service 1998). Documented occurrences are shown in Figure 2A.12-1. Its historical distribution may have extended along portions of the San Joaquin River and its tributaries on the valley floor from at least Stanislaus County to the Sacramento–San Joaquin River Delta (Delta) (Orr 1935 in U.S. Fish and Wildlife Service 1998). Populations are known to have historically occurred in riparian forests on the valley floor along the San Joaquin and Stanislaus Rivers and some tributaries of the San Joaquin River (U.S. Fish and Wildlife Service 1998). One population estimate within this historical range was about 110,000 individuals (U.S. Fish and Wildlife Service 1998).

The dramatic decline of the riparian brush rabbit began in the 1940s with the building of dams constructed for irrigation and flood control on the major rivers of the Central Valley. Protection from flooding resulted in conversion of floodplains to croplands and the consequent reduction and fragmentation of remaining riparian communities. By the mid-1980s, the riparian forest within the species' former range had been reduced to a few small and widely scattered fragments totaling about 5,189 acres (2,100 hectares) (U.S. Fish and Wildlife Service 1998).

Within this area, remaining populations of riparian brush rabbits occur in only two areas of San Joaquin County. One is an approximately 258-acre (104-hectare) patch in Caswell Memorial State

1 Park on the Stanislaus River immediately southeast of the Plan Area. The remaining area consists of
2 several small, isolated or semi-isolated patches immediately west and southwest of Lathrop, totaling
3 approximately 270 acres (109 hectares) along Paradise Cut and Tom Paine Slough and channels of
4 the San Joaquin River in the south Delta within the Plan Area (Kelly et al. 2011; Williams et al.
5 2002a; Williams et al. 2008). The recent capture of one nonreproductive female between the levee
6 and the San Joaquin River at Durham Ferry suggests a third naturally occurring population located
7 approximately half way between the Caswell Memorial State Park and Paradise Cut/Tom Paine
8 Slough populations (Kelly pers. comm. 2012a).

9 While the Caswell Memorial State Park population has been known and considered to be the last
10 occupied location for riparian brush rabbit for many years, the latter location has been known only
11 since 1998 (Williams et al. 2008). Recent surveys conducted by staff at the Endangered Species
12 Recovery Program (ESRP) have not detected additional occurrences in the Plan Area. However, their
13 researchers have identified additional suitable habitat and some potentially occupied unsurveyed
14 areas (Kelly and Edgarian pers. comm.).

15 In 2005, a captive-bred population of approximately two dozen animals was introduced to the Faith
16 Ranch along the San Joaquin River in Stanislaus County adjacent to the San Joaquin River National
17 Wildlife Refuge.

18 The most serious ongoing problem has been the lack of suitable habitat above the level of regular
19 floods where the animals could find food and cover for protection from weather and predators.
20 Flooding during the 1970s resulted in additional population declines, with estimates of the extant
21 population ranging from just 15 to 20 individuals (California Department of Fish and Game 2000). In
22 January 1993, Caswell Memorial State Park was thought to support the only extant population, with
23 an estimate of between 213 and 312 individuals. Flooding of the park in 1996 inundated more than
24 80% of the park, which contributed to additional population declines. The 1993 census was the last
25 for which a reliable population estimate could be generated for the Caswell Memorial State Park
26 population. Surveys conducted in 2002 (Williams et al. 2002a) resulted in the highest number of
27 captures since the 1993 census, but are still not sufficient to generate a population estimate.

28 Access restrictions to the south Delta population prevent sufficient sampling to reliably estimate the
29 population size; however, based on trapping conducted during 1998 and 1999, this population is
30 estimated to include between 25 and 100 individuals (Williams et al. 2002b).

31 **2A.12.2.2 Distribution and Status in the Plan Area**

32 Of the two extant populations of riparian brush rabbit, only the south Delta population (Paradise Cut
33 and Tom Paine Slough) occurs in the Plan Area (Figure 2A.12-2). As indicated above, occurrence
34 locations in this area are on private land, and watercourses are managed for flood control, not
35 wildlife management. Surveys conducted by the ESRP under contract with the California
36 Department of Water Resources (DWR) have not detected other occurrences in the Plan Area;
37 however, surveys are incomplete because of lack of property access.

2A.12.3 Habitat Requirements and Special Considerations

The following are important components of riparian brush rabbit habitat.

- Large patches of dense brush composed of riparian vegetation such as blackberry (*Rubus* spp.), California wild rose (*Rosa californica*), and low-growing willows (*Salix* spp.), or other dense shrub species.
- Ecotonal edges of brushy species to grasses and herbaceous forbs.
- Scaffolding plants (dead or alive) for blackberry and rose to grow tall enough to withstand flood events.
- A tree overstory that is not closed, if present.
- High-ground refugia from flooding (Kelly et al. 2011).

The brush rabbits move through the dense brush and thickets by creating tunnels through the vegetation. Seasonally available weedy/ruderal cover, including patches of tall grass, forbs, and perennial pepperweed (*Lepidium latifolium*) is also used, particularly where it connects to more suitable woody cover (Williams et al. 2008). Generally, riparian forests that support a closed overstory canopy lack sufficient understory shrubs to support riparian brush rabbits (U.S. Fish and Wildlife Service 1998). Small herbaceous openings in close proximity to cover are also required for foraging, and higher-elevation areas are required to sustain populations during floods (U.S. Fish and Wildlife Service 1998).

Sites inhabited by riparian brush rabbits usually have a mix of wild roses, blackberries, coyote bush (*Baccharis pilularis*), and grape vines (*Vitis californica*), with high volumes of roses and coyote bush in comparison to uninhabited sites (Williams 1988; Basey 1990; U.S. Fish and Wildlife Service 1998). Williams and Basey (1986) also note that brush rabbit sites support significantly more ground litter and surface area of roses and significantly fewer willows than sites occupied by desert cottontails. This condition may indicate the presence of higher-elevation areas that are not flooded regularly or heavily, an important element of brush rabbit habitat (Williams and Basey 1986).

Patch size is important, and fragmentation of intact riparian forests is a major issue restricting occupancy and overall distribution of the species. Brushy clumps smaller than 0.08 acre (0.03 hectare) are rarely occupied.

Flooding is a key issue for this species and thought to be responsible for major population declines. Riparian brush rabbits are closely tied to brushy cover and will generally not cross large, open areas. Thus, they are unable to disperse beyond the dense brush, making them susceptible to mortality during flood events (Williams 1988; U.S. Fish and Wildlife Service 1998).

2A.12.4 Life History

2A.12.4.1 Description

The riparian brush rabbit is a small, brownish cottontail-like rabbit with a white belly, relatively short ears, and a small, inconspicuous tail. The hind legs are short and hind feet are slender and not

1 covered with long or dense hair. The white belly and ventral tail hairs are gray near the skin, and the
2 ears lack dark tips (Orr 1940; Ingles 1965; Chapman 1974). Adult riparian brush rabbits are about
3 13 inches (33 centimeters) long and can be distinguished from other subspecies by their relatively
4 pale color, gray sides, darker back (Orr 1935 in U.S. Fish and Wildlife Service 1998), restricted range
5 and habitat requirements, and skull characteristics. When looking down at the head from above, the
6 riparian brush rabbit cheeks protrude outward rather than being straight or curving inward as in
7 other subspecies (Orr 1935 in U.S. Fish and Wildlife Service 1998; Orr 1940).

8 Features that distinguish the riparian brush rabbit from the desert cottontail (*S. audubonii*) include
9 size and coloration. The riparian brush rabbit is smaller and darker grayish-brown, though
10 populations of desert cottontails living along Central Valley rivers are about the same color as the
11 riparian brush rabbit (which is more lightly colored than many of the other subspecies). The tail of
12 the brush rabbit is small and inconspicuous compared with the desert cottontail, and its ears are
13 uniformly colored. The tail of the desert cottontail shows much white when viewed from behind,
14 and the inner (medial) tips of the ears are black. When looked at from above, the cheeks of the brush
15 rabbit protrude, whereas those of the desert cottontail are slightly concave (Sandoval et al. 2006)

16 **2A.12.4.2 Activity**

17 Riparian brush rabbits are active throughout the year and are most active during the twilight hours
18 around dawn and dusk. Depending on the season, the main activity periods generally last from 2 to
19 4 hours. The period of least activity is from about 10:30 hours to 16:00 hours (10:30 a.m. to
20 4:00 p.m.) (Chapman 1974).

21 Riparian brush rabbits typically remain hidden under protective shrub cover. They seldom venture
22 more than 1 meter from cover. They often remain motionless while searching for signs of danger
23 before moving short distances. When pursued, they leap back into the cover of shrubs instead of
24 heading into open ground (Chapman 1974). Williams (1988) reported that they will generally not
25 cross large, open areas, and hence are unable to disperse beyond the dense brush of the riparian
26 forest. More recent observations, however, have suggested a somewhat wider range of conditions
27 and that in some settings riparian brush rabbits will use larger, more exposed herbaceous habitats
28 (Kelly and Edgarian pers. comm.).

29 Riparian brush rabbits have a limited ability to climb into bushes and trees. This trait probably has
30 significant survival value, given that the riparian forests that are its preferred habitat are subject to
31 inundation by periodic flooding (Chapman 1974; Williams 1988). Prolonged flooding of riparian
32 areas can dramatically impact riparian brush rabbit populations (Kelly pers. comm. 2012a).

33 When weather conditions are appropriate, individuals may spend time in the early mornings and
34 afternoons basking in the sun on a log or a dry form (a resting place for a rabbit). Ideal basking sites
35 are a few inches from cover no more than about 18 inches (46 centimeters) above ground, with a
36 partial, low-overstory canopy (Williams 1988; U.S. Fish and Wildlife Service 1998).

37 **2A.12.4.3 Reproduction**

38 The breeding season is generally from January to May, although it can extend through the late
39 summer (Kelly pers. comm. 2012a). The gestation period for brush rabbits is about 27 days, the
40 usual litter size is three to four, and the females may produce three to four litters during the season.
41 Females average nine to 16 offspring per year, which remain in the nest for about 24 days. Although

1 this is a relatively high reproductive rate, five out of six rabbits do not survive to the next breeding
2 season (Mossman 1955; Chapman and Harman 1972). Their eyes open at 10 days, but they remain
3 in the nest for another 2 weeks. The nest is a shallow burrow or depression (3 to 4 inches [7.6 to
4 10.2 centimeters] deep), lined with grasses and fur and covered by a plug of residual vegetation. The
5 young mature at approximately 4 months of age (Williams 1988; Larsen 1993; U.S. Fish and Wildlife
6 Service 1998).

7 **2A.12.4.4 Home Range and Territory Size**

8 The average home range for the riparian brush rabbit varies from year to year but is within the
9 range of 3.1 to 7.4 acres (1.3 to 3 hectares). Breeding season home ranges are typically larger than
10 nonbreeding home ranges. Male home ranges are usually larger than female ranges, but not
11 dramatically so. The average core use area is typically less than half of the home range area (1.2 to
12 1.9 acres [0.5 to 0.8 hectares]) (Kelly pers. comm. 2012a). Home ranges generally conform to the
13 size of the available brushy habitat (U.S. Fish and Wildlife Service 1998). Individuals are intolerant
14 of each other when they come too close, but there is no well-defined territoriality. Young are more
15 tolerant of approach by another rabbit than are adults (Chapman 1974; U.S. Fish and Wildlife
16 Service 1998).

17 **2A.12.4.5 Foraging Behavior and Diet**

18 Riparian brush rabbits feed at the edges of shrub cover rather than in large openings. Their diet
19 consists of herbaceous vegetation, such as grasses, sedges, clover, forbs and buds, bark, and leaves of
20 woody plants. They consume herbaceous plants found along trails, firebreaks, or at the edge of
21 brushy areas, and they eat the leaves, bark, and buds of many types of woody shrubs and vines.
22 Grasses and other herbs are the most important food for brush rabbits, but shrubs such as California
23 wild rose, coyote bush, and blackberry also are eaten. When available, green cow clover (*Trifolium*
24 *wormskioldii*) is preferred over all other foods (Orr 1940; Larsen 1993; U.S. Fish and Wildlife Service
25 1998; Sandoval et al. 2006).

26 **2A.12.5 Threats and Stressors**

27 **2A.12.5.1 Restricted Range and Habitat Availability**

28 The primary threats to the survival of the riparian brush rabbit are the limited extent of its existing
29 habitat, extremely low numbers of individual animals, and few extant populations. The small sizes of
30 its remaining populations, the localization of the behavior of the species, and the highly limited and
31 fragmented nature of remaining habitat restrict natural dispersal and put the species at risk from a
32 variety of environmental factors. The existing population sizes do not meet the minimum population
33 sizes that Thomas (1990) suggests are required to assure the medium- to long-term persistence of
34 birds or mammals (i.e., the geometric mean of population size should be 1,000 for species with
35 normally varying numbers and about 10,000 for species exhibiting a high variability in population
36 size). Therefore, the species is considered at a high risk of imminent extinction from several
37 consequent threats related to population genetics, demographics, and environmental stochasticity
38 (U.S. Fish and Wildlife Service 1998).

1 **2A.12.5.2 Flooding**

2 Periodic flooding still occurs along all major rivers in the Valley (Kindle 1984). With behavioral
3 restrictions on its freedom of movement (low mobility) and the shortage of habitat that is suitably
4 protected from frequent floods downstream of Caswell Memorial State Park, there is little chance
5 that individuals escaping drowning or predation will be able to meet mates or reproduce (U.S. Fish
6 and Wildlife Service 1998).

7 **2A.12.5.3 Fire**

8 Wildfire also poses a major threat. Long-term fire suppression of Caswell Memorial State Park,
9 combined with prolonged drought, has caused the buildup of high fuel loads from dead leaves,
10 woody debris, and senescent flammable shrubs. The dense, brushy habitat to which the rabbits are
11 restricted is thus highly susceptible to catastrophic wildfire that would cause both high mortality
12 and destruction of habitat. Recovery of the riparian brush rabbit population from such a devastating
13 event would be improbable (U.S. Fish and Wildlife Service 1998).

14 **2A.12.5.4 Disease**

15 Like most rabbits, the riparian brush rabbit is subject to a variety of common diseases, including
16 tularemia, plague, myxomatosis, silverwater, encephalitis, listeriosis, Q-fever, and brucellosis. These
17 contagious, and generally fatal, diseases could be transmitted easily to riparian brush rabbits from
18 neighboring populations of desert cottontails. In a widespread, genetically heterogeneous
19 population, such an outbreak would be of less concern. However, in these small remnant brush
20 rabbit populations, this kind of epidemic could quickly eliminate the entire population (Williams
21 1988; U.S. Fish and Wildlife Service 1998).

22 **2A.12.5.5 Predation**

23 A wide variety of aerial and terrestrial predators prey on riparian brush rabbit, including various
24 raptors, coyote (*Canis latrans*), gray fox (*Urocyon cinereoargenteus*), bobcat (*Lynx rufus*), long-tailed
25 weasel (*Mustela frenata*), mink (*Neovison vison*), raccoon (*Procyon lotor*), snakes, feral dogs (*Canis*
26 *lupus familiaris*), and feral cats (*Felis catus*) (Kelly et al. 2011). A robust population of the riparian
27 brush rabbit should be able to withstand predation, but habitat adjacent to residential properties or
28 along public roads or waterways, or subject to human disturbance, can exacerbate predation risk
29 (Kelly et al. 2011). The black rat (*Rattus rattus*) is an exotic invasive species that may be a threat to
30 riparian brush rabbit populations by preying on offspring and competing for resources. Black rats
31 appear to be ubiquitous in riparian natural communities in the Central Valley (Kelly et al. 2011).

32 **2A.12.6 Relevant Conservation Efforts**

33 The *Recovery Plan for Upland Species of the San Joaquin Valley, California* (Upland Species Recovery
34 Plan) (U.S. Fish and Wildlife Service 1998) describes conservation efforts undertaken through the
35 end of the 1990s.

36 In 1986, after surveys along rivers within its historical range indicated that there was only a single,
37 small extant population in Caswell Memorial State Park (Williams and Basey 1986), the riparian

1 brush rabbit was designated as a “Mammalian Species of Special Concern” by the California
2 Department of Fish and Game Wildlife Management Division. It was given federal category-1
3 candidate status by USFWS in 1985 and remained a candidate for listing in USFWS’s Notice of
4 Review (61 FR 7596). The riparian brush rabbit was proposed for listing by USFWS on November
5 21, 1997 (62 FR 62276). The subspecies was listed as endangered by the State of California in May
6 1994 (Title 14, Division 1, California Administrative Code, Section 670.5, Animals of California
7 declared to be endangered or threatened).

8 In addition to the passive protection afforded to the species by the status of Caswell as a State Park,
9 the California Department of Parks and Recreation (DPR) funded a study of ecology and habitat
10 management of riparian brush rabbits (Williams 1988; Basey 1990) and a small mammal inventory
11 (Cook 1992). DPR, Bureau of Reclamation, and USFWS, through the ESRP, funded a population
12 assessment in the winters of 1993 and 1996–1997 (Williams 1993). DPR has expanded fire trails in
13 Caswell Memorial State Park, which provides additional edge habitat for rabbits and better access to
14 fight fires. DPR also has an ongoing control program for feral animals, has curtailed measures
15 intended to control ground squirrels (brush rabbits will eat treated bait meant for ground squirrels),
16 and is developing ongoing planning for habitat protection for wildlife in the park.

17 In 1999, the ESRP at California State University Stanislaus began implementing the *Controlled*
18 *Propagation and Reintroduction Plan for the Riparian Brush Rabbit* (Williams et al. 2002a), which
19 was recommended in the Upland Species Recovery Plan (U.S. Fish and Wildlife Service 1998). The
20 primary goal of the program is to prevent extinction by providing animals for reintroduction to
21 establish new populations or augment existing populations. The controlled propagation program
22 provides a source of individuals for reintroduction to restored habitat for establishing new, self-
23 sustaining populations; augments existing populations when needed; and reduces risk of extinction
24 of the species in the wild. This effort differs from traditional captive breeding and reintroduction
25 plans in that no animals are held permanently in captivity. Breeding of successive generations in
26 captivity is not planned, to prevent genetic adaptation to conditions in confinement. This controlled
27 propagation program is ongoing.

28 In response to development activities in the city of Lathrop, mitigation lands have been acquired
29 along the San Joaquin River and Paradise Cut for purposes of preserving and restoring habitat for
30 the riparian brush rabbit. The San Joaquin River Oxbow Preserve is a 30-acre (12-hectare) riparian
31 forest established in 2004 as mitigation for the Union Pacific Homes development in Lathrop; this
32 preserve is currently under ownership and management of the Center for Natural Lands
33 Management. The preserve was established primarily to protect the riparian brush rabbit. The River
34 Islands project also intends to implement a plan to manage and restore riparian and other wetland
35 habitats in the Paradise Cut in part to enhance habitat for the riparian brush rabbit.

36 In 2005, USFWS and the ESRP at California State University Stanislaus introduced a captive-bred
37 population of approximately two dozen animals to the Faith Ranch along the San Joaquin River in
38 Stanislaus County adjacent to the San Joaquin River National Wildlife Refuge. In 2011, the ESRP
39 completed its report on appropriate conservation principles for the riparian brush rabbit (Kelly et
40 al. 2011).

41 The riparian brush rabbit is a covered species under the *San Joaquin County Multi-Species Habitat*
42 *Conservation and Open Space Plan* (San Joaquin Council of Governments 2000) which prohibits
43 removal or disturbance of occupied riparian habitat that could affect the subspecies as a result of the
44 implementation of covered activities.

1 The CALFED Bay-Delta Ecosystem Restoration Program Plan's Multi-Species Conservation Strategy
 2 designates the riparian brush rabbit as a "Contribute to Recovery" species (CALFED Bay-Delta
 3 Program 2000). This means that the Ecosystem Restoration Program will undertake actions under
 4 its control and within its scope that are necessary to contribute to the recovery of the species.
 5 Recovery is equivalent to the requirements for delisting a species under federal and state
 6 endangered species acts.

7 **2A.12.7 Species Habitat Suitability Model**

8 The methods used to formulate species habitat suitability models, and the limitations of these
 9 models, are described in Section 2A.0.17, *Species Habitat Suitability Model Methods*.

10 **2A.12.7.1 GIS Model Data Sources**

11 The riparian brush rabbit model uses vegetation types and associations from the following data sets:
 12 BDCP composite vegetation layer (Hickson and Keeler-Wolf 2007 [Delta]; Boul and Keeler-Wolf
 13 2008 [Suisun Marsh]; TAIC 2008 [Yolo Basin]), and the ESRP grassland habitat layer (Kelly pers.
 14 comm. 2012b). Using these data sets, the model maps the distribution of suitable riparian brush
 15 rabbit habitat in the Plan Area. Vegetation types were assigned based on the species requirements
 16 as described above and the assumptions described below.

17 **2A.12.7.2 Habitat Model Description**

18 A geographic information system (GIS) constraint layer was developed to limit the suitable habitat
 19 model to qualifying habitat south of State Route 4 and Old River Pipeline (Figure 2A.12-2). The
 20 habitat model for riparian brush rabbit includes the following vegetation types mapped in the
 21 valley/foothill riparian natural community in the BDCP composite vegetation layer.

- 22 • White alder (*Alnus rhombifolia*)
- 23 • Box elder (*Acer negundo*)
- 24 • Oregon ash (*Fraxinus latifolia*)
- 25 • White alder (*Alnus rhombifolia*)–Arroyo willow (*Salix lasiolepis*) restoration
- 26 • *Alnus rhombifolia*/*Salix exigua* (*Rosa californica*)
- 27 • *Acer negundo*–*Salix gooddingii*
- 28 • Hinds walnut (*Juglans hindsii*)
- 29 • Black willow (*Salix gooddingii*)
- 30 • *Salix gooddingii*–*Populus fremontii* (*Quercus lobata*–*Salix exigua*–*Rubus discolor*)
- 31 • *Salix gooddingii*/*Rubus discolor*
- 32 • *Salix gooddingii*/wetland herbs
- 33 • *Salix lasiolepis*–(*Cornus sericea*)/*Scirpus* (now *Schoenoplectus*) spp. (*Phragmites australis*–
 34 *Typha* spp.) complex unit
- 35 • Valley oak (*Quercus lobata*)

- 1 • Valley oak (*Quercus lobata*) restoration
- 2 • *Quercus lobata*/*Rosa californica* (*Rubus discolor*–*Salix lasiolepis*/*Carex* spp.)
- 3 • *Quercus lobata*–*Acer negundo*
- 4 • *Quercus lobata*–*Alnus rhombifolia* (*Salix lasiolepis*–*Populus fremontii*–*Quercus agrifolia*)
- 5 • *Quercus lobata*–*Fraxinus latifolia*
- 6 • *Salix lasiolepis*–mixed brambles (*Rosa californica*–*Vitis californica*–*Rubus discolor*)
- 7 • *Salix exigua*–(*Salix lasiolepis*–*Rubus discolor*–*Rosa californica*)
- 8 • Coyote bush (*Baccharis pilularis*)
- 9 • *Baccharis pilularis*/annual grasses and herbs
- 10 • California wild rose (*Rosa californica*)
- 11 • Blackberry (*Rubus discolor*)
- 12 • Buttonbrush (*Cephalanthus occidentalis*)
- 13 • California dogwood (*Cornus sericea*)
- 14 • *Cornus sericea*–*Salix exigua*
- 15 • *Cornus sericea*–*Salix lasiolepis* (*Phragmites australis*)
- 16 • Microphyllous shrubland
- 17 • Intermittently or temporarily flooded deciduous shrublands
- 18 • Arroyo willow (*Salix lasiolepis*)
- 19 • Mexican elderberry (*Sambucus mexicana*)
- 20 • Fremont cottonwood (*Populus fremontii*)
- 21 • *Alnus rhombifolia*/*Cornus sericea*
- 22 • *Salix gooddingii*–*Quercus lobata*/wetland herbs
- 23 • Narrow-leaf willow (*Salix exigua*)
- 24 • Shining willow (*Salix lucida*)
- 25 • Black willow (*Salix gooddingii*)–valley oak (*Quercus lobata*) restoration

26 Grassland habitat provided by Kelly (pers. comm. 2012) was included where a grassland polygon
 27 abuts selected valley/foothill riparian and coastal scrub types, regardless of distance it extends from
 28 the riparian habitat. The valley/foothill riparian vegetation types were selected based on a review of
 29 understory and overstory composition from Hickson and Keeler-Wolf (2007) and species habitat
 30 requirements, but were not further differentiated based on percentage composition or species
 31 associations. The grassland modeled habitat component is restricted to the types listed above with a
 32 minimum patch size of 0.05 acre (0.02 hectare).

2A.12.7.3 Assumptions

- **Assumption:** Riparian brush rabbit habitat is geographically constrained to areas south of State Route 4 and Old River Pipeline.

Rationale: Known occurrences of riparian brush rabbit are limited to the southern portion of the Plan Area, near Paradise Cut and Tom Paine Slough in the south Delta. For purposes of this model, the model boundary is considered to represent the northern extent of all potentially occupied habitat in the Plan Area. This assumption is based on the known distribution of the species and results of recent surveys in the Plan Area. While survey access was not permitted in some portions of this area, the model may nevertheless overestimate the extent of potentially occupied habitat for this species.

- **Assumption:** Riparian brush rabbit habitat is restricted to the vegetation types described in Section 2A.12.7.2, *Habitat Model Description*.

Rationale: Riparian brush rabbits inhabit the brushy understory shrub layer of valley riparian forests. Closely associated with dense shrub vegetation, occupied sites tend to be in riparian settings with an open overstory canopy or savannah-like settings that support patches of low-growing wild rose, wild grape, blackberry, and coyote bush, where the brush rabbits move through the dense brush and thickets by creating tunnels through the vegetation. Generally, riparian forests that support a closed overstory canopy lack sufficient understory shrubs to support riparian brush rabbits (Williams 1988; Basey 1990; U.S. Fish and Wildlife Service 1998).

- **Assumption:** All mapped riparian categories with a minimum patch size of 0.05 acre (0.02 hectare) provide potentially occupied habitat for the riparian brush rabbit.

Rationale: Patch size is important, and fragmentation of intact riparian forests is a major issue restricting occupancy and overall distribution of the species. Brushy clumps smaller than 0.08 acre (0.03 hectare) are rarely occupied. A minimum patch size of 0.05 acre (0.02 hectare) ensures that all potential habitat is included. This may overestimate the extent of potentially occupied habitat for this species.

- **Assumption:** All grassland patches adjacent to riparian habitat provide potentially occupied habitat for the riparian brush rabbit.

Rationale: Grasslands adjacent to dense brush provide foraging opportunities for riparian brush rabbits (Kelly et al. 2011). No scientific literature specifies the distance from riparian habitat at which riparian brush rabbits will forage. Therefore, the entire adjacent grassland polygon was assumed to be habitat. However, the model likely overestimates the extent of adjacent grasslands used by riparian brush rabbits as some of the polygons consist of narrow, linear corridors that extend over 1 mile from the riparian habitat.

2A.12.8 Recovery Goals

The following recovery actions for the riparian brush rabbit are outlined in the Upland Species Recovery Plan (U.S. Fish and Wildlife Service 1998).

Because of the small size of remaining blocks of potential habitat and the severely limited dispersal capability of the riparian brush rabbit, the species is likely to require continuing special protection of its habitat and population. Realization of these limitations should remove barriers to the rapid

1 establishment of as many populations in remnant habitat as possible and sustainment of these
 2 populations by reintroduction should any one become extirpated. In furtherance of these objectives,
 3 the following actions are needed.

- 4 ● Establish an emergency plan and monitoring system to provide swift action to save individuals
 5 and habitat at Caswell Memorial State Park in the event of flooding, wildfire, or a disease
 6 epidemic.
- 7 ● Develop and implement a cooperative riparian brush rabbit conservation program that will
 8 include, at a minimum:
 - 9 ○ Identifying and obtaining biological information needed in management decisions, such as
 10 researching captive breeding methodology using surrogate species, conducting genetic
 11 composition analysis on the source and recipient rabbits prior to any captive breeding or
 12 introduction/reintroduction, and continuing to implement the captive breeding program.
 - 13 ○ Creating a riparian brush rabbit management plan for Caswell Memorial State Park that will
 14 incorporate elements detailed by Williams (1988) relating to predator and pest control, fire
 15 lines and access roads, recreation areas, brush and fuel control, mosquito abatement, habitat
 16 enhancement, and expansion of the park.
 - 17 ○ Establishing at least three additional wild populations in the San Joaquin Valley in restored
 18 and/or expanded suitable habitat within the rabbit's historical range.
 - 19 ○ Creating a monitoring program of all riparian brush rabbit populations to assess population
 20 trends and status.
 - 21 ○ Creating a long-term reintroduction preplan for the prompt reestablishment of eliminated
 22 populations.
 - 23 ○ Establishing a cooperative program, to take effect once the minimum of four protected
 24 populations are established, to place excess young (or other animals as appropriate) from
 25 populations at carrying capacity onto private parcels with suitable habitat where and when
 26 owners are willing to enter into a management agreement.

27 The ESRP recently developed the following set of guiding principles and considerations for riparian
 28 brush rabbit conservation in the Plan Area (Kelly et al. 2011).

- 29 ● **Conservation of lands:** protection of existing habitat occupied by riparian brush rabbit.
- 30 ● **Connectivity:** establishment of permanent corridors with suitable habitat components between
 31 known populations to facilitate dispersal of the species and genetic interchange between
 32 adjacent populations.
- 33 ● **Restoration:** active restoration (planting and management) of core areas and connecting lands
 34 (the ESRP does not recommend passive restoration as a means to restore riparian brush rabbit
 35 habitat).
- 36 ● **Range:** prioritizing lands in the south Delta near extant populations (south of Highway 12 and
 37 particularly south of Highway 4 within Conservation Zones 7 and 8).
- 38 ● **High-water refugia:** building and restoring high-ground habitat mounds or berms to provide
 39 refuge during seasonal flood events and sea level rise.
- 40 ● **Invasive species management:** control of feral predators (cats and dogs) and invasive rodents
 41 (black rats).

- 1 • **Additional research:** further ecological research on the ecology of riparian brush rabbit (e.g.,
2 population and habitat management, distribution, diet, and roles of predators and competitors).

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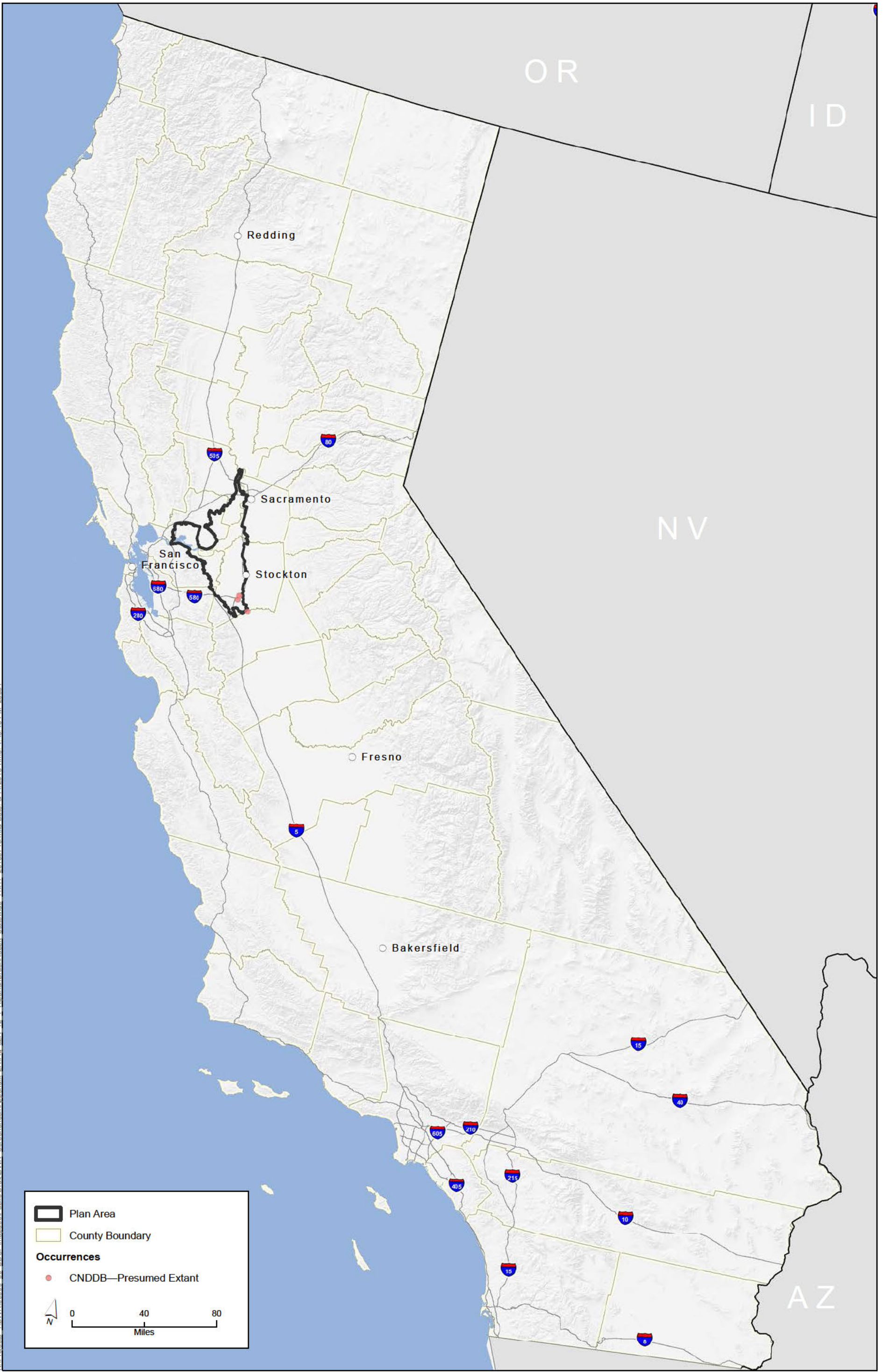
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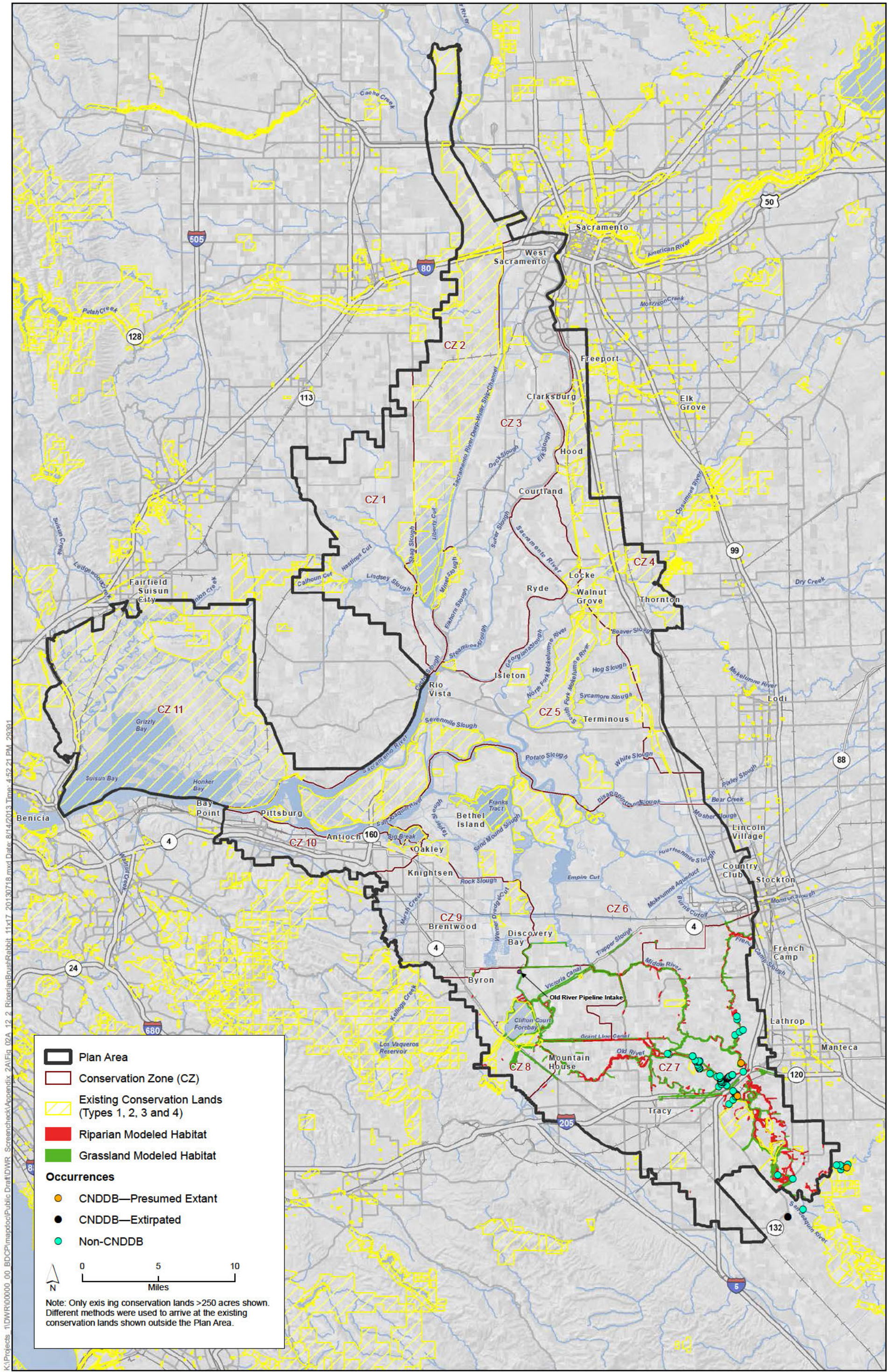
Plan Area
 County Boundary

Occurrences
 ● CNDDB—Presumed Extant

0 40 80
 Miles

GIS Data Sources: Occurrences, CNDDB June 2013.

Figure 2A.12-1
Riparian Brush Rabbit Statewide Range and Recorded Occurrences



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Legend

- Plan Area
- Conservation Zone (CZ)
- Existing Conservation Lands (Types 1, 2, 3 and 4)
- Riparian Modeled Habitat
- Grassland Modeled Habitat

Occurrences

- CNDDB—Presumed Extant
- CNDDB—Extirpated
- Non-CNDDB

0 5 10
Miles

Note: Only existing conservation lands >250 acres shown. Different methods were used to arrive at the existing conservation lands shown outside the Plan Area.

GIS Data Source: Existing Conservation Lands Outside Plan Area, CPAD 2013 and CDGF-WCB 2011; Occurrences, CNDDB June 2013, ESRP 2003-2012, USFWS 1998, and Williams et al. 2002.

Figure 2A.12-2
Riparian Brush Rabbit Habitat Model and Recorded Occurrences

Riparian Woodrat (*Neotoma fuscipes riparia*)

2A.13.1 Legal Status

The riparian woodrat (*Neotoma fuscipes riparia*) is a federally listed species and a state species of special concern (Williams 1986). It was listed pursuant to the federal Endangered Species Act by the U.S. Fish and Wildlife Service (USFWS) as endangered on February 23, 2000 (65 *Federal Register* [FR] 8881). Critical habitat has not been designated for this species.

In 2010, USFWS announced its intention to perform a 5-year review of the status of the riparian woodrat (75 FR 28636).

2A.13.2 Species Distribution and Status

2A.13.2.1 Range and Status

The riparian woodrat is one of 11 recognized subspecies of the dusky-footed woodrat (*Neotoma fuscipes*). The species range extends from the Columbia River and the Willamette Valley of Oregon to northwestern Baja California. It is generally found in dense chaparral, oak and riparian woodland, and mixed coniferous forest that has a well-developed understory. Generally preferring fairly moist habitats, *N. fuscipes* is also found in drier communities, such as pinyon-juniper woodland, and favors brushy habitat or woodland that has an oak component (U.S. Fish and Wildlife Service 1998).

The riparian woodrat has a limited distribution associated primarily with valley oak (*Quercus lobata*)-dominated riparian habitats of the Central Valley (Figure 2A.13-1). Historical records indicate the subspecies was distributed along the San Joaquin, Stanislaus, and Tuolumne Rivers, and possibly Corral Hollow, in San Joaquin, Stanislaus, and Merced Counties; although Hooper (1938) thought the distribution could have extended south to northern Fresno County.

The current distribution is highly restricted and is limited to riparian habitats along the lower portions of the San Joaquin and Stanislaus Rivers in northern San Joaquin County. The riparian woodrat is found in a 100-hectare (247-acre) patch of riparian forest on the Stanislaus River in Caswell Memorial State Park (Williams 1986), and in San Joaquin River National Wildlife Refuge (Kelly pers. comm.). Williams (1993) estimated the population at Caswell State Park at 437 individuals. Since confirming their presence at San Joaquin River National Wildlife Refuge in 2003, more than 30 individual riparian woodrats have been captured at this location (Kelly pers. comm.).

2A.13.2.2 Distribution and Status in the Plan Area

While there are no current records of riparian woodrat occurrences in the Plan Area, the species is considered extant in the California Natural Diversity Database (California Department of Fish and Game 2011). This is based on recorded occurrences northeast of Vernalis along the San Joaquin River, near the extreme southeastern tip of the Plan Area (Figure 2A.13-2). The Caswell Memorial

1 State Park population along the Stanislaus River is approximately 2 miles east of the Plan Area. The
2 population of riparian woodrats at San Joaquin River National Wildlife Refuge is directly adjacent
3 the Plan Area.

4 Small patches of potentially occupied valley oak riparian forest occur along the San Joaquin River
5 from the southern tip of the Plan Area north to approximately the Interstate 5 overcrossing near
6 Lathrop. Sufficiently large patches of oak-dominated riparian forest are lacking elsewhere in the
7 Plan Area. A survey effort, coordinated by the California Department of Water Resources (DWR) was
8 completed in December 2011 (California Department of Water Resources et al. 2011), detected no
9 riparian woodrats in the Plan Area.

10 2A.13.3 Habitat Requirements and Special 11 Considerations

12 The following are important components of riparian woodrat habitat.

- 13 • A high level of structure appropriate for nesting and nest building.
- 14 • Tree canopy, especially oak (*Quercus* spp.), but also Fremont cottonwood (*Populus fremontii*),
15 California sycamore (*Platanus racemosa*), large willows (*Salix* spp.), and other large trees;
- 16 • Large patches of dense brush understory such as willows, blackberries (*Rubus* spp.), wild rose
17 (*Rosa californica*), currant (*Ribes* spp.), or other shrub species.
- 18 • Canopy and understory connected by a mid-story composed of vines (e.g. California wild grape,
19 *Vitis californica*), willows, or other native shrubs and trees.
- 20 • High-ground refugia from flooding (Kelly et al. 2011).

21 The riparian woodrat occurs in riparian woodland with an overstory canopy of trees and a
22 moderate-to-dense shrub understory with abundant dead branches and downed woody material
23 (Williams 1986). Riparian woodrats are found primarily where there is a valley oak overstory and
24 are most numerous in areas of dense shrub cover. While they will also occur in riparian habitats
25 with other dominant overstory species, such as Oregon ash (*Fraxinus latifolia*), box elder (*Acer*
26 *negundo*), and Hinds' walnut (*Juglans hindsii*) (Kelly pers. comm.), highest densities of woodrats and
27 their houses (middens) have been found in willow thickets with an oak overstory (U.S. Fish and
28 Wildlife Service 1998).

29 The riparian woodrat typically lives in colonies of conical houses constructed with sticks, bark, plant
30 cuttings, and other objects (Collins 1998); the houses range in height from 60 to 150 centimeters
31 (24 to 59 inches) and can be 120 to 240 centimeters (47 to 94 inches) in basal diameter. Unlike
32 other subspecies that may construct arboreal houses, riparian woodrat houses appear to be mainly
33 terrestrial (Williams 1993). Houses typically are constructed on the ground against or straddling a
34 log or exposed roots of a standing tree and are often located in dense brush. While the woodrat itself
35 can be arboreal and can escape flooding, its terrestrial houses, which are essential for survival, can
36 be affected by flooding and thus potentially affect population viability (U.S. Fish and Wildlife Service
37 1998).

1 **2A.13.4 Life History**

2 **2A.13.4.1 Description**

3 The riparian woodrat is a medium-sized rodent, with total length ranging from 434 to
4 452 millimeters (17.1 to 17.8 inches), tail length ranging from 207 to 217 millimeters (8.2 to
5 8.5 inches), and an average weight of 243 grams (8.57 ounces) in females and 266 grams
6 (9.38 ounces) in males (Hooper 1938). It is distinguished from other subspecies of woodrats by its
7 larger size, more grayish color, white hind feet, and a more bicolored tail, which is lighter below
8 contrasting with the darker dorsal color. The riparian woodrat's tail is well-furred and not scaled.

9 Woodrats as a group are generalist herbivores, consuming a wide variety of nuts and fruits, fungi,
10 foliage, and some forbs (Linsdale and Tevis 1951). Riparian woodrat may be considered to be more
11 specialized feeders, but there are no available studies on riparian woodrat diet.

12 **2A.13.4.2 Activity and Social Structure**

13 Riparian woodrats are primarily nocturnal, with peak activity at dawn and dusk. While riparian
14 woodrat houses are generally constructed on the ground, woodrats themselves may be found on the
15 ground or in the foliage of trees and shrubs (Linsdale and Tevis 1951).

16 Little information is available on the social structure of riparian woodrats. Assuming their activity
17 and social structure are similar to other subspecies of *N. fuscipes*, they probably live in loosely
18 cooperative societies and have a matrilineal (mother-offspring associations; through the maternal
19 line) social structure that results in populations that are female-biased, and in which adjacent
20 females are closely related (Kelly 1990). Females remain at their natal site throughout their lives.
21 Males disperse away from their birth den and are highly territorial and aggressive, especially during
22 the breeding season. Males mate with more than one female in a single breeding season, known as a
23 polygynous mating system. The effective population size (i.e., successful breeders) is generally much
24 smaller than the actual population size. This breeding system, in combination with the small size of
25 the only known extant population, means that the riparian woodrat is at an increased risk of
26 extinction because small, isolated populations are more susceptible to genetic, demographic, and
27 environmental stochasticity risks than large, widely distributed populations (U.S. Fish and Wildlife
28 Service 1998).

29 **2A.13.4.3 Reproduction**

30 Little information is available on reproduction and dispersal of riparian woodrat. Again, assuming it
31 is similar to other subspecies of *N. fuscipes*, the riparian woodrat likely breeds from December to
32 September, with the majority of litters born in mid-spring (Carraway and Verts 1991). Following a
33 gestation period of 28 to 33 days (Carraway and Verts 1991), females give birth to one annual litter
34 (Vestal 1938). Litter size averages 2.6 young per litter, but ranges from 1 to 4 (Carraway and Verts
35 1991). Juveniles rarely disperse more than 50 feet to establish home ranges in or adjacent to the
36 maternal range (Linsdale and Tevis 1951; Collins 1998).

1 2A.13.5 Threats and Stressors

2 2A.13.5.1 Loss of Genetic Variability

3 Because there is only one known extant population of riparian woodrat of limited size and
4 occupancy, it is at increased risk of reduced biological fitness or extinction because of genetic,
5 demographic, and/or naturally occurring catastrophic events (e.g., drought, flooding, fire) that
6 threaten small, isolated populations. In addition, because of its breeding behavior, the effective size
7 of woodrat populations is generally much smaller than the actual population size, which increases
8 the risk of inbreeding depression.

9 2A.13.5.2 Habitat Loss and Fragmentation

10 There has been a nearly 90% reduction of historical riparian communities throughout the riparian
11 forests along major streams flowing onto the floor of the northern San Joaquin Valley (Katibah
12 1983). While the extent to which this reduction of available habitat has affected populations of the
13 riparian woodrat is unknown, it must be considered significant. The loss and fragmentation of
14 habitat are considered the principal reasons for the decline of this subspecies (Kelly et al. 2011).
15 Much of this loss was the result of conversion to agricultural land uses and the construction of large
16 dams and canals, which diverted water for the irrigation of crops and permanently altered the
17 hydrology of valley streams. Historically, cattle probably impacted riparian woodrat populations
18 since the thick undergrowth, which is particularly important to woodrats, is sensitive to trampling,
19 browsing, and grazing by livestock (U.S. Fish and Wildlife Service 1998).

20 2A.13.5.3 Flooding and Fire

21 The increase of habitat conversion to agriculture, combined with construction of dams, has altered
22 the timing, frequency, duration, and intensity of flooding. Although woodrats can easily climb trees
23 and avoid drowning, their nests, which are essential to survival, can be destroyed (U.S. Fish and
24 Wildlife Service 1998). Wildfires are also of great concern because of habitat degradation and
25 mortality of individuals unable to avoid the fire. A catastrophic fire at Caswell Memorial State Park
26 would potentially eliminate the only known occupied site for this species.

27 2A.13.5.4 Other Threats

28 Other threats that would potentially affect the remaining occupied site for this subspecies include
29 disease, predation, the use of rodenticides, and trampling by grazing animals.

30 A wide variety of aerial and terrestrial predators prey on riparian woodrat, including various
31 raptors, coyote (*Canis latrans*), gray fox (*Urocyon cinereoargenteus*), bobcat (*Lynx rufus*), long-tailed
32 weasel (*Mustela frenata*), mink (*Neovison vison*), raccoon (*Procyon lotor*), snakes, feral dogs (*Canis*
33 *lupus familiaris*), and feral cats (*Felis catus*) (Kelly et al. 2011). A robust population of riparian
34 woodrat should be able to withstand predation, but habitat adjacent to residential properties or
35 along public roads or waterways, or subject to human disturbance, can exacerbate predation risk
36 (Kelly et al. 2011).

37 The black rat (*Rattus rattus*) is an exotic invasive species that may be a threat to riparian woodrat
38 populations by preying on offspring and competing for resources. Black rats appear to be ubiquitous

1 in riparian natural communities in the Central Valley. Recent research at Caswell Memorial State
2 Park suggests that the reproductive success of riparian woodrats is lower in areas with high black
3 rat densities, but further research on riparian woodrat and black rat ecology is needed (Kelly et al.
4 2011).

5 **2A.13.6 Relevant Conservation Efforts**

6 Although the only known population has some protection by residing in Caswell Memorial State
7 Park, no conservation efforts are under way to benefit the riparian woodrat specifically. The
8 California Department of Parks and Recreation has supported some general small-mammal studies
9 and studies on the woodrat population at the park (Cook 1992; Williams 1993) and has developed a
10 fire management plan to protect its habitat.

11 The CALFED Bay-Delta Ecosystem Restoration Program Plan's *Multi-Species Conservation Strategy*
12 designates the riparian woodrat as a Contribute to Recovery species (CALFED Bay-Delta Program
13 2000). This means that the Ecosystem Restoration Program will undertake actions under its control
14 and within its scope that are necessary to contribute to the recovery of the species. Successful
15 recovery is equivalent to the requirements of delisting a species under federal and state endangered
16 species acts.

17 The riparian woodrat is a covered species in the *San Joaquin County Multi-Species Habitat*
18 *Conservation and Open Space Plan* (San Joaquin Council of Governments 2000), which prohibits
19 removal or disturbance of occupied riparian habitat that would potentially affect the subspecies as a
20 result of the implementation of covered activities.

21 The Endangered Species Recovery Program recently developed the following set of guiding
22 principles and considerations for riparian woodrat conservation in the Plan Area (Kelly et al. 2011).

- 23 ● Conservation of lands: protection existing habitat occupied by riparian brush rabbit.
- 24 ● Connectivity: establishment of permanent corridors with suitable habitat components between
25 known populations to facilitate dispersal of the species and genetic interchange between
26 adjacent populations.
- 27 ● Restoration: active restoration (planting and management) of core areas and connecting lands
28 (the Endangered Species Recovery Program does not recommend passive restoration as a
29 means to restore riparian brush rabbit habitat).
- 30 ● Range: prioritizing lands in the south Delta near extant populations (south of Highway 12 and
31 particularly south of Highway 4 within Conservation Zones 7 and 8).
- 32 ● High-water refugia: building and restoring high-ground habitat mounds or berms to provide
33 refuge during seasonal flood events and sea level rise.
- 34 ● Invasive species management: control of feral predators (cats and dogs) and invasive rodents
35 (black rats).
- 36 ● Additional research: further ecological research on the ecology of riparian brush rabbit (e.g.,
37 population and habitat management, distribution, diet, and roles of predators and competitors).

2A.13.7 Species Habitat Suitability Model

The methods used to formulate species habitat suitability models, and the limitations of these models, are described in Section 2.A.0.17, Species *Habitat Suitability Model Methods*.

2A.13.7.1 GIS Model Data Sources

The riparian woodrat model uses vegetation types and associations from the following data sets: BDCP composite vegetation layer (Hickson and Keeler-Wolf 2007 [Delta], Boul and Keeler-Wolf 2008 [Suisun Marsh], TAIC 2008 [Yolo Basin]), aerial photography (U.S. Department of Agriculture 2005), and land use survey of the Sacramento–San Joaquin River Delta and Suisun Marsh area - version 3 (California Department of Water Resources 2007). Using these data sets, the model maps the distribution of suitable riparian woodrat habitat in the Plan Area. Vegetation types were assigned based on the species requirements, as described above, and the assumptions described below.

2A.13.7.2 Habitat Model Description

Modeled riparian woodrat habitat consists of the following valley/foothill riparian vegetation types from the BDCP composite vegetation layer in Conservation Zone 7.

- Valley oak–*Quercus lobata*
- *Salix gooddingii*–*Quercus lobata*/wetland herbs
- *Salix gooddingii*–*Populus fremontii* (*Quercus lobata*–*Salix exigua*–*Rubus discolor*)
- *Quercus lobata*/*Rosa californica* (*Rubus discolor*–*Salix lasiolepis*/*Carex* spp.)
- *Quercus lobata*–*Acer negundo*
- *Quercus lobata*–*Alnus rhombifolia* (*Salix lasiolepis*–*Populus fremontii*–*Quercus agrifolia*)
- *Quercus lobata*–*Fraxinus latifolia*
- Box elder (*Acer negundo*)
- *Acer negundo*–*Salix gooddingii*)
- *Alnus rhombifolia*/*Cornus sericea*
- *Alnus rhombifolia*/*Salix exigua* (*Rosa californica*)
- Black willow (*Salix gooddingii*)–valley oak (*Quercus lobata*) restoration)
- Fremont cottonwood (*Populus fremontii*)
- Hinds' walnut (*Juglans hindsii*)
- Oregon ash (*Fraxinus latifolia*)
- Valley oak (*Quercus lobata*) restoration
- White alder (*Alnus rhombifolia*) and
- White alder (*Alnus rhombifolia*)–arroyo willow (*Salix lasiolepis*) restoration
- *Salix exigua* (*Salix lasiolepis*–*Rubus discolor*–*Rosa californica*)

1 A geographic information system (GIS) constraint layer was developed to limit mapped, suitable
2 habitat to areas south of State Route 4 and Old River Pipeline along the Stanislaus, San Joaquin, Old,
3 and Middle Rivers (Figure 2A.12-2).

4 **2A.13.7.3 Assumptions**

- 5 • **Assumption:** Riparian woodrat habitat is geographically constrained to areas south of State
6 Route 4 and Old River Pipeline along the Stanislaus, San Joaquin, Old, and Middle Rivers
7 (Figure 2A.12-2).

8 **Rationale:** While somewhat arbitrary, for purposes of this model, this boundary is considered
9 to represent the northern extent of all potentially occupied habitat within the Plan Area based
10 on the known distribution of the species and results of recent surveys in the Plan Area. While
11 survey access was not permitted within some portions of this area, it may also greatly
12 overestimate the extent of potentially occupied habitat for this species.

- 13 • **Assumption:** Riparian woodrat habitat is restricted to the vegetation types described in
14 Section 2A.13.7.2, *Habitat Model Description*.

15 **Rationale:** The riparian woodrat occurs in riparian woodland with an overstory canopy of trees
16 and a moderate-to-dense shrub understory (Williams 1986). Riparian woodrats are found
17 primarily where there is a valley oak overstory, but will also occur with other overstory species
18 and are most numerous in areas of dense shrub cover. In riparian areas, highest densities of
19 woodrats and their houses have been found in willow thickets with a valley oak overstory
20 (U.S. Fish and Wildlife Service 1998).

21 **2A.13.8 Recovery Goals**

22 A recovery strategy for the riparian woodrat is included in the USFWS (1998) *Recovery Plan for the*
23 *Upland Species of the San Joaquin Valley, California* (Upland Recovery Plan). The Upland Recovery
24 Plan has not been updated since the 2000 listing of the riparian woodrat; however, in 2010, USFWS
25 announced plans to conduct a 5-year review of the status of the riparian woodrat (75 FR 28636).

26 The Upland Recovery Plan establishes an overall goal of three or more areas of occupied habitat,
27 each supporting 400 or more individuals, with a total population of 5,000 or more independent
28 individuals (i.e., excluding dependent young) during average precipitation years. The following
29 initial conservation actions are included in the Upland Recovery Plan to help achieve these goals.

- 30 • Survey and map all riparian areas along the San Joaquin River and its major tributaries; this is
31 the highest priority of the proposed conservation actions. A cost-effective survey can be carried
32 out through a combination of aerial photo interpretation, selective field-truthing of these photos
33 on the ground, and judicious trapping where permission is required and given.
- 34 • Develop an incentive program for preserving cover and riparian vegetation in collaboration with
35 owners of riparian land and local levee-maintenance districts.
- 36 • Develop a plan for the restoration of riparian habitat, the establishment of riparian corridors,
37 and the reintroduction, if necessary, of riparian woodrats to suitable habitat.
- 38 • Initiate a genetic study of the Caswell Memorial State Park woodrats, and any other riparian
39 woodrat populations, to determine inbreeding levels, and devise a procedure for ensuring that

- 1 translocations neither reduce genetic diversity in the parent population nor unduly restrict it in
2 the translocated population.
- 3 • Establish conservation agreements with willing landowners that do not already have
4 conservation easements, as appropriate and necessary, to accomplish habitat restoration,
5 linkage, and reintroduction goals.
 - 6 • Begin efforts to restore and link riparian habitat, and reintroduce woodrats, as appropriate.

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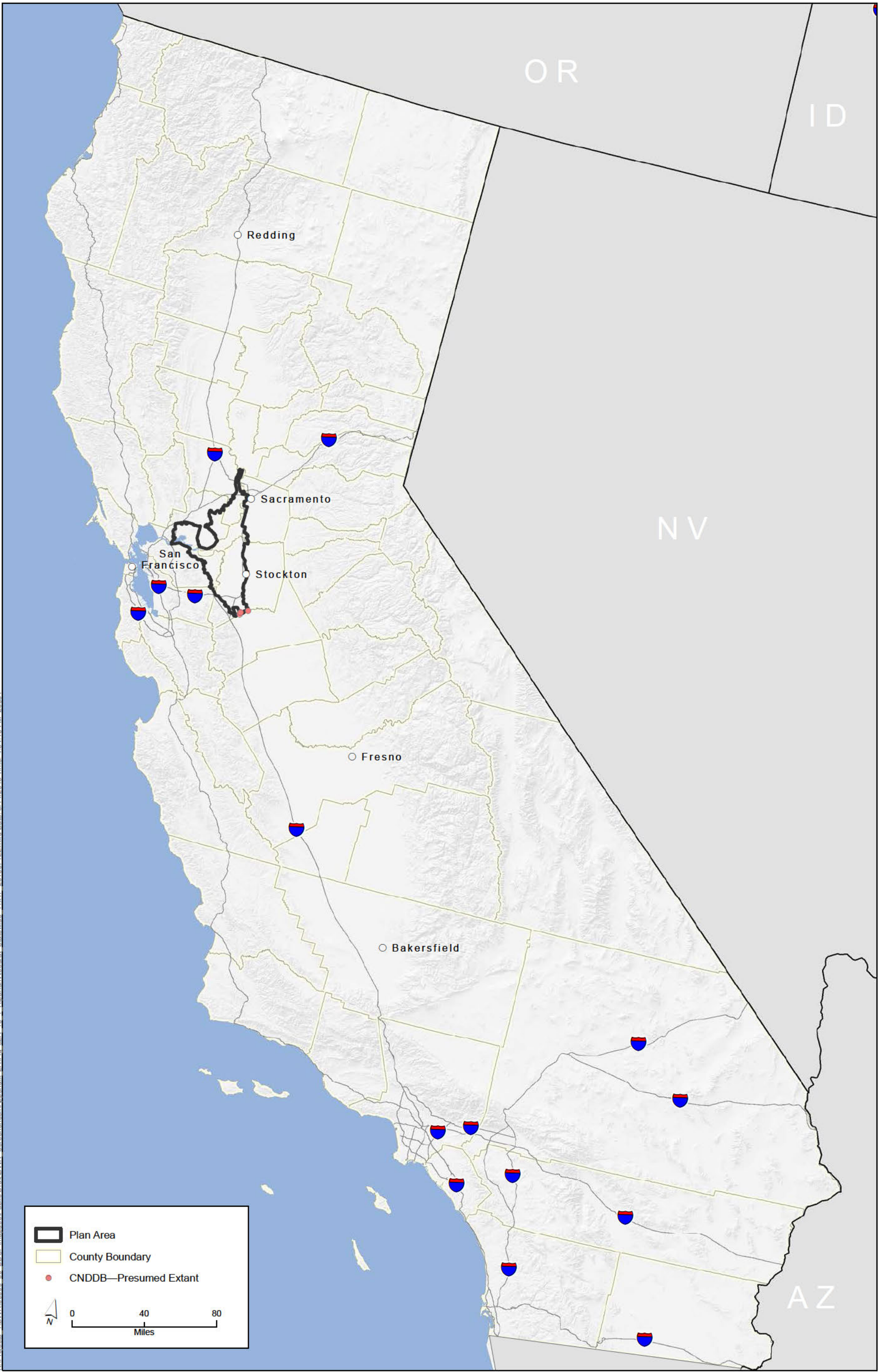
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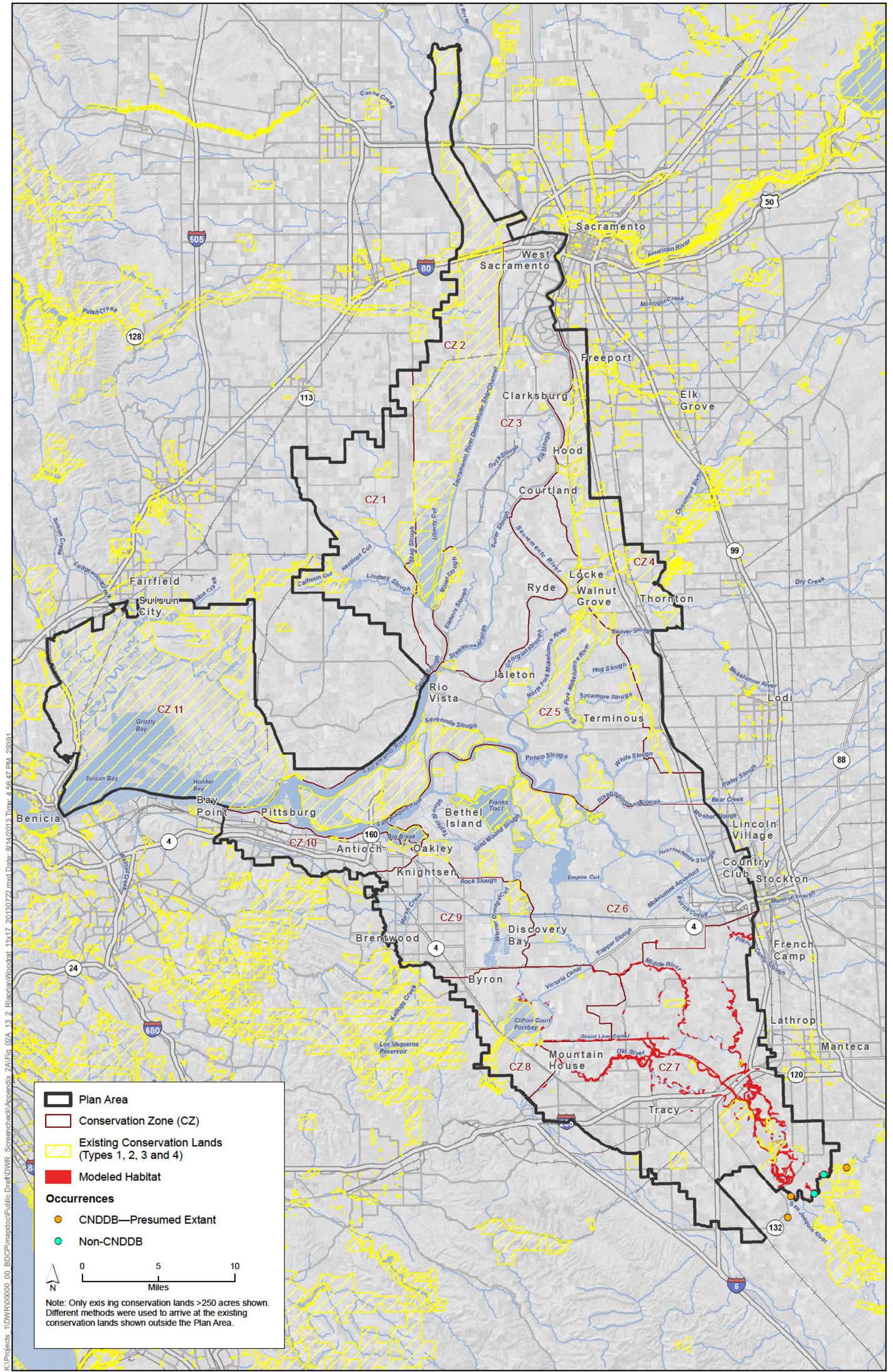


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	Plan Area
	County Boundary
	CNDDB—Presumed Extant

GIS Data Sources: Occurrences, CNDDB June 2013.

Figure 2A.13-1
Riparian Woodrat Statewide Range and Recorded Occurrences



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Legend

- Plan Area
- Conservation Zone (CZ)
- Existing Conservation Lands (Types 1, 2, 3 and 4)
- Modeled Habitat

Occurrences

- CNDDB—Presumed Extant
- Non-CNDDB

0 5 10
Miles

Note: Only existing conservation lands >250 acres shown. Different methods were used to arrive at the existing conservation lands shown outside the Plan Area.

GIS Data Source: Existing Conservation Lands Outside Plan Area, CPAD 2013 and CDG-WCB 2011; Occurrences, CNDDB June 2013 and ESRP 1999.

Figure 2A.13-2
Riparian Woodrat Habitat Model and Recorded Occurrences

1 Appendix 2A.14
2 Salt Marsh Harvest Mouse
3 (*Reithrodontomys raviventris*)

4 **2A.14.1 Legal Status**

5 The U.S. Fish and Wildlife Service (USFWS) listed the salt marsh harvest mouse (*Reithrodontomys*
6 *raviventris*) as endangered in 1970 (35 *Federal Register* [FR] 16047). The State of California listed
7 the mouse as endangered in 1971 (Fish and Game Code, Sections 2050 *et seq.*). The salt marsh
8 harvest mouse is also designated as a state Fully Protected species. A recovery plan for the species
9 was initially prepared in 1984 but has since been revised under the USFWS (2010) *Draft Recovery*
10 *Plan for Tidal Marsh Ecosystems of Northern and Central California* (Draft Tidal Marsh Recovery
11 Plan). Critical habitat has not been designated for this species.

12 **2A.14.2 Species Distribution and Status**

13 **2A.14.2.1 Range and Status**

14 The salt marsh harvest mouse is a small, native rodent endemic to the salt marshes of San Francisco,
15 San Pablo, and Suisun Bays (Figure 2A.14-1). The historical range of the species likely included most
16 of the marshland in the San Francisco Bay Area. Closely associated with saline habitats, the species'
17 eastern distribution is generally considered to extend as far as approximately Collinsville and all
18 islands west of, but not including, Sherman Island. The waters of wetlands and marshes east of these
19 points are currently considered too fresh to support the habitat of this species (U.S. Fish and Wildlife
20 Service 2001).

21 The species has been divided into two subspecies. The southern subspecies (*R. r. raviventris*) occurs
22 in the marshes of Corte Madera, Richmond, and South San Francisco Bay. The northern subspecies
23 (*R. r. halicoetes*) is found in the marshes of San Pablo and Suisun Bays, from San Rafael Bridge to
24 approximately Collinsville on the north and from Martinez to Pittsburg on the south (U.S. Fish and
25 Wildlife Service 2001).

26 Today, the species potentially occupies an area representing approximately 15% of the historical
27 salt marsh habitat that formerly occurred in the San Francisco Bay Area (Dedrick 1989).

28 **2A.14.2.2 Distribution and Status in the Plan Area**

29 Reported occurrences of the salt marsh harvest mouse in the Plan Area are restricted to salt and
30 brackish diked and tidal wetlands and adjacent uplands of Suisun Marsh, the Contra Costa shoreline,
31 and the Sacramento–San Joaquin River Delta (Delta) west of Sherman Island (Figure 2A.14-2).

32 This is consistent with the range of the species as described by USFWS (2001).

2A.14.3 Habitat Requirements and Special Considerations

Salt marsh harvest mice depend on dense cover of native halophytes (salt-tolerant plants). Deep (60 to 75 centimeters) and dense pickleweed (*Salicornia pacifica*, formerly *Salicornia virginica*), intermixed with fat-hen (*Atriplex prostrata [triangularis]* or *A. patula*) and alkali heath (*Frankenia salina*), is preferred in many areas. Salt marsh harvest mice are rarely found in alkali bulrush (*Bolboschoenus maritimus* subsp. *paludosus*, formerly *Scirpus maritimus*), pure stands of salt grass (*Distichlis spicata*), or cordgrass (*Spartina* spp.) (Shellhammer et al. 1982), which can displace pickleweed. However, more recent research has documented the species in dense stands of three-square bulrush (*Schoenoplectus americanus*) in densities similar to that found in pickleweed (Patterson pers. comm.), as well as other kinds of dense halophytic vegetation. Thick thatch is apparently an important habitat component found in three-square bulrush communities (Shellhammer pers. comm.). Nonsubmerged escape cover is also required during high tides (Shellhammer et al. 1982). Fislser (1965) reported that populations can be concentrated on high marsh levels during periods of high tides. They have also been found in the top zone of tidal marshes and in transitional zones, which rarely flood (Shellhammer 1989). They will also move into adjacent grasslands during high tides. Fislser (1965) and Shellhammer et al. (1982) reported that the species will occupy adjoining grasslands during the highest winter tides and will occasionally use grasslands during spring and summer, when new growth affords sufficient cover. WESCO (1991) also reported use of nontidal uplands up to 150 feet from the wetland edge. Further, Sustaita et al. (2011) found salt marsh harvest mouse populations in Suisun Marsh managed wetlands in equal or higher abundance than in adjacent tidal brackish marsh. In Suisun Marsh, salt marsh harvest mice apparently respond well to managed diked wetlands, where they have been observed in densities equal to those found in tidal wetlands (Sustaita et al. 2011).

Salt marsh harvest mice have shown an ability to disperse considerable distances (Geissel et al. 1988); however, movement through unvegetated areas may be limited, and fragmentation of salt marsh habitats has limited dispersal opportunities for the species. A corridor of suitable vegetation is probably necessary for movement and dispersal into adjacent habitats.

2A.14.4 Life History

2A.14.4.1 Description

The salt marsh harvest mouse is buff or brownish in color and has a long, weakly bicolored and sparsely haired, tail, moderate-sized ears, and grooves in the outer surface of its upper incisors (Reid 2006). The underside is variable in color, ranging from white to a cinnamon- or rufous-colored belly. Adult salt marsh harvest mice are 118 to 175 millimeters in length and weigh between 0.28 and 0.42 ounces (8 and 12 grams).

2A.14.4.2 Activity

The maximum life expectancy for salt marsh harvest mice is approximately 1 year; however, California Department of Water Resources (DWR) data indicate that the life expectancy can be longer (Patterson pers. comm.). A generally solitary animal outside of the breeding season, this

1 species typically remains beneath the canopy of dense low-lying vegetation and will sometimes use
2 the ground runways of other rodents. Active year-round and primarily at night, this species
3 responds to tidal action and can escape tidal or seasonal flooding by swimming or climbing, and will
4 move into adjoining grasslands during the highest winter tides. Grasslands are otherwise only used
5 as habitat primarily when new grass growth affords suitable cover in spring and summer months.
6 These movements probably occur only on a daily basis and do not represent a seasonal shift in
7 habitat use. Young are able to disperse considerable distances, but can be restricted by the
8 fragmentation of suitable marsh habitats (Fisler 1965; Shellhammer et al. 1982 in LSA Associates
9 2007).

10 **2A.14.4.3 Reproduction**

11 Salt marsh harvest mice breed from spring through autumn, with females reproductively active
12 from March to November. The breeding season for *R. r. halicoetes* begins as early as March (Quickert
13 pers. comm.). Adults typically construct an aboveground nest of grasses and sedges about 150 to
14 175 millimeters (6 to 7 inches) in diameter. They sometimes construct the nest on top of bird nests
15 and have been reported to use the nests of song sparrows. Females have a relatively low
16 reproductive potential, bearing an average of four young per litter, following a gestation period of
17 21 to 24 days. However, they can produce up to three or four litters per year (Quickert pers. comm.)
18 Adults make up the majority of the population.

19 Reproduction can also be suppressed by increasing populations of California meadow voles
20 (*Microtus californicus*) in some areas, which respond to decreasing salinities and vegetation cover. In
21 years when *Microtus* populations are high, breeding for salt marsh harvest mice may be suppressed
22 further into the spring. However, competition with meadow voles has not been identified at Suisun
23 Marsh (Sustaita et al. 2011).

24 **2A.14.4.4 Diet**

25 The diet of the salt marsh harvest mouse consists of seeds, grasses, forbs, and insects. During winter,
26 fresh green grasses are preferred. During the rest of the year, the stems and leaves of pickleweed
27 and fat-hen are main food sources (Fisler 1965). As noted, salt marsh harvest mice can tolerate high
28 salinities in both food and drink intake, which can give them a competitive advantage over *Microtus*
29 when the salinity of the marsh increases (Geissel et al. 1988).

30 **2A.14.5 Threats and Stressors**

31 Loss and degradation of tidal marsh habitats continue to be the most significant threats to the salt
32 marsh harvest mouse and other tidal marsh species. Tidal marshes have been reduced by 84% since
33 historical times (Dedrick 1989). The loss and fragmentation of suitable habitats from commercial
34 and residential development in South Bay and San Pablo Bay have isolated populations and reduced
35 dispersal opportunities. The loss of tidal marsh habitat through filling and diking has largely been
36 curtailed. Cover removal from adjacent upland habitat by cattle grazing is a threat to salt marsh
37 harvest mouse survival (Shellhammer pers. comm.).

38 However, other current factors associated with declining populations include the conversion of salt
39 marshes to brackish marshes as a result of freshwater discharges from sewage treatment plants;
40 introduction of nonnative cordgrass, saltgrass, and other plant species; predation by nonnative red

1 foxes and feral cats; and invasion of runoff, industrial discharges, and sewage effluent (Shellhammer
2 et al. 1982; California Department of Fish and Game 2000; LSA Associates 2007). Probably the most
3 significant long-term issue is the predicted sea level rise as high as 1.2 meters within this century.

4 **2A.14.6 Relevant Conservation Efforts**

5 The CALFED Bay-Delta Ecosystem Restoration Program Plan's *Multi-Species Conservation Strategy*
6 designates the salt marsh harvest mouse as a Contribute to Recovery species (CALFED Bay-Delta
7 Program 2000). This means that the Ecosystem Restoration Program will undertake actions under
8 its control and within its scope that are necessary to contribute to the recovery of the species.
9 Successful recovery is equivalent to the requirements of delisting a species under federal and state
10 endangered species acts.

11 Suisun Marsh has been the subject of various conservation efforts for many years, particularly with
12 respect to issues related to development and water quality. The Suisun Marsh Program (California
13 Department of Water Resources 2009) summarizes the major agreements, management plans, and
14 legislation that have directed management of Suisun Marsh since the mid-1970s. These efforts focus
15 on the preservation of diked wetlands and restoration of tidal marsh habitats.

16 **2A.14.6.1 The Nejedly-Bagley-Z'Berg Suisun Marsh Preservation** 17 **Act (1974)**

18 The California Legislature enacted the Suisun Marsh Preservation Act to protect the marsh from
19 urban development. It required the San Francisco Bay Conservation and Development Commission
20 to develop a plan for the marsh and provides for various restrictions on development within marsh
21 boundaries.

22 **2A.14.6.2 Suisun Marsh Protection Plan (1976)**

23 This plan was developed by the Bay Conservation and Development Commission and defines and
24 limits development within primary and secondary management areas for the "future of the wildlife
25 values of the area as threatened by potential residential, commercial and industrial development." It
26 recommends that the State of California purchase 1,800 acres and maintain water quality. While the
27 focus of the plan is on maintaining waterfowl habitat, it also addresses the importance of tidal
28 wetlands and recommends restoring historical marsh areas to wetland status (managed or tidal).

29 **2A.14.6.3 The Suisun Marsh Protection Act (1977)**

30 This act adopts and calls for implementation of the Suisun Marsh Protection Plan. Assembly Bill (AB)
31 1717 designates the Bay Conservation and Development Commission as the state agency with
32 regulatory jurisdiction of the marsh and calls for the Suisun Resource Conservation District to have
33 responsibility for water management in the marsh. The bill identifies (and focuses on) actions for
34 the preservation of waterfowl needs, along with the retention of the diversity of wildlife. It states
35 that land in Suisun Marsh, when no longer managed for waterfowl, should be acquired for public use
36 or resource management if it is suitable for restoration to tidal or managed marsh, but that such
37 restoration cannot be required as a condition of private development.

2A.14.6.4 State Water Resources Control Board Water Rights Decision 1485 (1978)

The State Water Resources Control Board (State Water Board) adopted the Water Quality Control Plan for the Sacramento–San Joaquin Delta and issued Water Rights Decision 1485. The decision sets channel water salinity standards for the period from October to May and preserves the area as brackish water tidal marsh. It sets water quality standards in the marsh as a condition of export pumping. These come from the California Department of Fish and Wildlife (CDFW) recommendations, which were based on the following elements:

- The relative value of marsh plants as food for ducks.
- The influence of soil salinity and other factors on distribution and growth of marsh plants.
- The relationships between channel water salinity and soil salinity.

CDFW concluded that improved management practices, improved drainage, water control facilities, and adequate water quality were needed to achieve desired soil salinity conditions for waterfowl food plants.

2A.14.6.5 Plan of Protection for Suisun Marsh (1984)

DWR and the U.S. Department of the Interior, Bureau of Reclamation (Reclamation) developed and began implementing the Plan of Protection in accordance with Water Rights Decision 1485. The implementation strategy was to construct large facilities and distribution systems to meet salinity standards (lower channel water salinity), in lieu of significant State Water Project (SWP)/Central Valley Project (CVP) storage releases estimated as high as 2 million acre-feet in dry/critical water years. The six-phase plan was the programmatic blue print (required by the State Water Board and embodied in the original Suisun Marsh Preservation Agreement). Two of the six phases were completed, including the Initial Facilities and the Suisun Marsh Salinity Control Gates.

2A.14.6.6 Suisun Marsh Preservation Agreement (1987)

This contractual agreement between DWR, Reclamation, CDFW, and Suisun Resource Conservation District contains provisions for DWR and Reclamation to mitigate the effects on Suisun Marsh channel water salinity from the SWP/CVP operations and other upstream diversions. The Suisun Marsh Preservation Agreement requires DWR and Reclamation to meet salinity standards, sets a timeline for implementing the Plan of Protection, and delineates monitoring and mitigation requirements. The Suisun Marsh Monitoring Agreement and the Suisun Marsh Mitigation Agreement were also signed at this time. The Suisun Marsh Mitigation Agreement defines habitat requirements to mitigate effects of facilities and operations, and the Suisun Marsh Monitoring Agreement defines requirements for monitoring salinity and species in Suisun Marsh.

2A.14.6.7 Bay-Delta Accord (1994)

On December 15, 1994, federal and state agencies, working with agricultural, environmental, and urban stakeholders, reached an agreement on water quality standards and related provisions that would remain in effect for 3 years. This agreement, known as the Bay-Delta Accord, was based on a proposal developed by the stakeholders. Elements of the agreement include the following:

- 1 • Springtime export limits expressed as a percentage of Delta inflow.
- 2 • Regulation of the salinity gradient in the estuary so that a salt concentration of two parts per
- 3 thousand is positioned where it may be more beneficial to aquatic life.
- 4 • Specified springtime flows on the lower San Joaquin River to benefit Chinook salmon.
- 5 • Intermittent closure of the Delta Cross Channel gates to reduce entrainment of fish into the
- 6 Delta.

7 **2A.14.6.8 State Water Resources Control Board Water Quality**

8 **Control Plan (1995 to 1998)**

9 In 1994, wildlife and fishery agencies and urban water users expressed concerns about the
10 appropriateness of western Suisun Marsh channel water salinity standards. In May 1995, the State
11 Water Board modified the Suisun Marsh salinity objectives in the Water Quality Control Plan for the
12 San Francisco Bay/Sacramento–San Joaquin Delta estuary. Modeling analysis by the Suisun Marsh
13 Planning Program showed that Suisun Marsh standards would be met most of the time at all Suisun
14 Marsh compliance stations. Some standard exceedances would be expected in the western Suisun
15 Marsh that participants in the Suisun Marsh Preservation Agreement agreed could be mitigated by
16 more active water control by landowners.

17 **2A.14.6.9 State Water Resources Control Board Water Rights**

18 **Decision 1641 (1999)**

19 The State Water Board issued Decision 1641 in December 1999, which updated salinity standards
20 for Suisun Marsh. Increased outflow and salinity requirements for the Bay-Delta provided indirect
21 benefits to Suisun Marsh. DWR proposed that the State Water Board adopt the Amendment Three
22 actions for Suisun Marsh in this decision. However, the State Water Board was unable to adopt
23 Amendment Three actions because the Section 7 consultation with USFWS had not concluded.
24 However, the State Water Board did relieve Reclamation and DWR of their responsibility to meet
25 salinity objectives at S-35 and S-97 in the western Suisun Marsh.

26 **2A.14.6.10 CALFED Multi-Species Conservation Strategy and**

27 **Record of Decision (2000)**

28 In August 2000, the Programmatic Record of Decision for the CALFED Bay-Delta Program was
29 signed by 13 federal and state agencies with management and regulatory responsibilities in the San
30 Francisco Bay estuary. Based on the analysis in the multispecies conservation strategy and the final
31 programmatic environmental impact statement/environmental impact report, the CALFED agencies
32 fulfilled the regulatory requirement for programmatic evaluation of the CALFED program.

33 **2A.14.6.11 Suisun Marsh Charter Implementation Plan (2001)**

34 The Suisun Marsh Charter was completed in 2001, and development of an Implementation Plan
35 commenced. Charter participants collaborated on a joint presentation to the State of the Estuary
36 Conference on the principles of the Charter Plan, including coordinated water quality, endangered
37 species, and heritage value protection in Suisun Marsh.

2A.14.6.12 Habitat Management, Preservation, and Restoration Plan (2010)

The Charter process was expanded to include additional federal and state agencies to develop a Suisun Marsh Plan that would balance the goals and objectives of the Bay-Delta Program, Suisun Marsh Preservation Agreement, and other management and restoration programs in Suisun Marsh in a manner that is responsive to the concerns of all stakeholders and is based on voluntary participation by private landowners. The Suisun Marsh Plan balances the benefits of tidal wetland restoration with other habitat uses in the marsh by evaluating alternatives that prescribe beneficial changes in marsh-wide land uses, such as salt marsh harvest mouse habitat, managed wetlands, public use, and upland habitat. The Suisun Marsh Plan addresses habitats and ecological process, public and private land use, levee system integrity, and water quality through restoration and managed wetland activities. The plan guides near-term and future actions related to restoration of tidal wetlands and managed wetland activities.

In addition, several facilities have been constructed in Suisun Marsh to protect and improve water quality and protect and enhance wildlife habitat.

- Roaring River Distribution System (1979 to 1980)
- Morrow Island Distribution System (1979 to 1980)
- Goodyear Slough Outfall (1979 to 1980)
- Suisun Marsh Salinity Control Gates (1988)
- Cygnus and Lower Joice Facilities (1991)

2A.14.6.13 Additional Restoration Projects

Several tidal marsh restoration projects are also planned or being implemented within the range of the salt marsh harvest mouse. These projects, implemented through the direction or support of the San Francisco Bay National Wildlife Refuge, National Biological Service, East Bay Regional Park District, Regional Water Quality Control Board, CDFW, and the City of San Jose include the following.

- Restoration of the 1,500-acre Napa Marsh Unit in the Napa River in the north bay.
- Restoration of the Knapp Property, a 452-acre former salt pond in the Alviso area, on the edge of the bay, between Alviso and Guadalupe Sloughs.
- Enhancement of the 325-acre Oro Loma Marsh, an area of diked salt marsh and adjacent uplands located along the shore of Hayward. The area will be restored to tidal marsh and seasonal wetland habitat.
- Restoration of the Baumberg Tract, an 835-acre inactive salt evaporator in Hayward, to tidal marsh and seasonal wetlands.
- Restoration of the Moseley Tract, located just north of the west approach to the Dumbarton Bridge from the Port of Oakland.

The salt marsh harvest mouse is also proposed for coverage under the *Solano County Multispecies Habitat Conservation Plan* (Solano County 2009).

2A.14.7 Species Habitat Suitability Model

The methods used to formulate species habitat suitability models, and the limitations of these models, are described in Section 2A.0.17, *Species Habitat Suitability Model Methods*.

2A.14.7.1 GIS Model Data Sources

The salt marsh harvest mouse model uses vegetation types and associations from the following data sets: BDCP composite vegetation layer (Hickson and Keeler-Wolf 2007 [Delta], Boul and Keeler-Wolf 2008 [Suisun Marsh], and TAIC 2008 [Yolo Basin]). Using these data sets, the model maps the distribution of suitable salt marsh harvest mouse habitat in the Plan Area. Vegetation types were assigned based on the species requirements, as described above, and the assumptions described below.

2A.14.7.2 Habitat Model Description

Primary salt marsh harvest mouse habitat consists of *Salicornia*, *Juncus* spp., *Schoenoplectus americanus*, and *Phragmites australis* plant alliances found in both tidal (tidal brackish emergent wetland primary habitat) and managed wetlands (managed wetland primary habitat). Secondary habitat includes low marsh dominated by *Schoenoplectus acutus* and *S. californicus* (tidal brackish emergent wetland secondary and managed wetland secondary habitats), upland areas within 150 feet and adjacent to the tidal wetland edge (upland secondary habitat), and all upland areas within the diked managed wetland boundaries (managed wetland upland secondary habitat). A minimum patch size of 1 acre was applied to collective regions of qualifying vegetation types.

Salt marsh harvest mouse tidal brackish emergent wetland primary habitat in the Delta and Suisun Marsh consists of the following wetland types from the BDCP geographic information systems (GIS) composite vegetation layer (unless indicated, all vegetation types listed below are considered primary habitat for the salt marsh harvest mouse).

- Tidal brackish emergent wetland
 - Tall wetland graminoids
 - *Phragmites/Scirpus*
 - *Scirpus americanus/Potentilla*
 - *Scirpus americanus/S. Californicus–S. acutus*
 - *Scirpus americanus* (generic)
 - *Typha angustifolia/S. americanus*
 - *Scirpus americanus/Lepidium*
 - Otherwise unclassified tall wetland graminoids
 - Medium wetland graminoids
 - *Juncus balticus*
 - *Juncus balticus/Conium*
 - *Juncus balticus/Lepidium*

- 1 • *Juncus balticus*/*Potentilla*
- 2 • *Scirpus maritimus*
- 3 • *Scirpus maritimus*/*Salicornia*
- 4 • *Scirpus maritimus*/*Sesuvium*
- 5 • Otherwise unclassified medium wetland graminoids
- 6 ○ Short wetland graminoids
 - 7 • *Distichlis spicata*
 - 8 • *Distichlis*/*Juncus*
 - 9 • *Distichlis*/*Salicornia*
 - 10 • *Distichlis*/*S. americanus*
 - 11 • *Distichlis*/*S. maritimus*
 - 12 • *Distichlis* (generic)
 - 13 • *Scirpus* (*californicus* or *acutus*)/wetland
 - 14 • *Distichlis*-*Juncus*-*Triglochin*-*Glaux*
 - 15 • Otherwise unclassified short wetland graminoids
- 16 ○ Tall wetland herbs
 - 17 • Otherwise unclassified tall wetland herbs
- 18 ○ Medium wetland herbs
 - 19 • *Atriplex triangularis*
 - 20 • *Atriplex*/*Distichlis*
 - 21 • *Atriplex*/*S. maritimus*
 - 22 • *Atriplex*/*Sesuvium*
 - 23 • *Frankenia*/*Agrostis*
 - 24 • *Frankenia*/*Distichlis*
 - 25 • *Frankenia* (generic)
 - 26 • *Grindelia stricta* var. *stricta*
 - 27 • *Lepidium*/*Distichlis*
 - 28 • *Lepidium* (generic)
 - 29 • *Polygonum*-*Xanthium*-*Echinochloa*
 - 30 • *Rumex* (generic)
 - 31 • *Atriplex*/annual grasses
 - 32 • *Potentilla anserina* (generic)
 - 33 • Otherwise unclassified medium wetland herbs

- 1 ○ Short wetland herbs
- 2 ● *Salicornia virginica*
- 3 ● *Salicornia*/annual grasses
- 4 ● *Salicornia/Atriplex*
- 5 ● *Salicornia/Crypsis*
- 6 ● *Salicornia/Sesuvium*
- 7 ● *Sesuvium verrucosum*
- 8 ● *Sesuvium/Distichlis*
- 9 ● *Sesuvium/Lolium*
- 10 ● *Salicornia* (generic)
- 11 ● *Salicornia/Polygonum-Xanthium-Echinochloa*
- 12 ● *Salicornia/Cotula*
- 13 ● Otherwise unclassified short wetland herbs

14 Salt marsh harvest mouse managed wetland primary habitat in the Delta and Suisun Marsh consists
15 of the following wetland types from the GIS composite vegetation layer.

- 16 ● Managed wetland
 - 17 ○ Tall wetland graminoids
 - 18 ● *Phragmites/Scirpus*
 - 19 ● *Scirpus americanus/Potentilla*
 - 20 ● *Scirpus americanus/S. Californicus-S. acutus*
 - 21 ● *Scirpus americanus* (generic)
 - 22 ● *Typha angustifolia/S. americanus*
 - 23 ● *Scirpus americanus/Lepidium*
 - 24 ● Otherwise unclassified tall wetland graminoids
 - 25 ○ Medium wetland graminoids
 - 26 ● *Juncus balticus*
 - 27 ● *Juncus balticus/Conium*
 - 28 ● *Juncus balticus/Lepidium*
 - 29 ● *Juncus balticus/Potentilla*
 - 30 ● *Scirpus maritimus*
 - 31 ● *Scirpus maritimus/Salicornia*
 - 32 ● *Scirpus maritimus/Sesuvium*
 - 33 ● Otherwise unclassified medium wetland graminoids

- 1 ○ Short wetland graminoids
- 2 ● *Distichlis spicata*
- 3 ● *Distichlis/Juncus*
- 4 ● *Distichlis/Salicornia*
- 5 ● *Distichlis/S. americanus*
- 6 ● *Distichlis/S. maritimus*
- 7 ● *Distichlis* (generic)
- 8 ● *Scirpus (californicus or acutus)/wetland*
- 9 ● *Distichlis–Juncus–Triglochin–Glaux*
- 10 ● Otherwise unclassified short wetland graminoids
- 11 ○ Tall wetland herbs
- 12 ● Otherwise unclassified tall wetland herbs
- 13 ○ Medium wetland herbs
- 14 ● *Atriplex triangularis*
- 15 ● *Atriplex/Distichlis*
- 16 ● *Atriplex/S. maritimus*
- 17 ● *Atriplex/Sesuvium*
- 18 ● *Frankenia/Agrostis*
- 19 ● *Frankenia/Distichlis*
- 20 ● *Frankenia* (generic)
- 21 ● *Grindelia stricta* var. *stricta*
- 22 ● *Lepidium/Distichlis*
- 23 ● *Lepidium* (generic)
- 24 ● *Polygonum–Xanthium–Echinochloa*
- 25 ● *Rumex* (generic)
- 26 ● *Atriplex/annual grasses*
- 27 ● *Potentilla anserina* (generic)
- 28 ● Otherwise unclassified medium wetland herbs
- 29 ○ Short wetland herbs
- 30 ● *Sarcocornia virginica*
- 31 ● *Salicornia/annual grasses*
- 32 ● *Salicornia/Atriplex*
- 33 ● *Salicornia/Crypsis*

- 1 • *Salicornia/Sesuvium*
- 2 • *Sesuvium verrucosum*
- 3 • *Sesuvium/Distichlis*
- 4 • *Sesuvium/Lolium*
- 5 • *Salicornia* (generic)
- 6 • *Salicornia/Polygonum–Xanthium–Echinochloa*
- 7 • *Salicornia/Cotula*
- 8 • Otherwise unclassified short wetland herbs

9 Salt marsh harvest mouse tidal brackish emergent wetland secondary and managed wetland
10 secondary habitats in the Delta and Suisun Marsh consists of the following wetland types from the
11 BDCP GIS composite vegetation layer.

- 12 • Tidal brackish emergent wetland
 - 13 ○ *Phragmites australis*
 - 14 ○ *Scirpus (californicus or acutus)–Typha* sp.
 - 15 ○ *Scirpus californicus/S. acutus*
 - 16 ○ *Typha angustifolia/Phragmites*
 - 17 ○ *Scirpus (californicus or acutus)/Rosa*
- 18 • Managed wetland upland
 - 19 ○ *Phragmites australis*
 - 20 ○ *Scirpus (californicus or acutus)–Typha* sp.
 - 21 ○ *Scirpus californicus/S. acutus*
 - 22 ○ *Typha angustifolia/Phragmites*
 - 23 ○ *Scirpus (californicus or acutus)/Rosa*

24 Salt marsh harvest mouse tidal brackish emergent wetland secondary and managed wetland
25 secondary habitats in the Delta and Suisun Marsh also consists of the following upland types
26 (secondary habitat) that occur within 150 feet of the tidal wetland edge (upland secondary habitat)
27 and within managed wetlands (managed wetland upland secondary habitat).

- 28 • Tidal brackish emergent wetland
 - 29 ○ Medium upland graminoids
 - 30 • *Elytrigia pontica*
 - 31 • *Leymus* (generic)
 - 32 • *Lolium* (generic)
 - 33 • *Lolium/Lepidium*
 - 34 • *Lolium /Rumex*

- 1 • *Phalaris aquatica*
- 2 ○ Cultivated annual graminoids
- 3 ○ Perennial grass
- 4 ○ Annual grasses and weeds
- 5 • *Agrostis avenacea*
- 6 ○ Short upland graminoids
- 7 ○ Annual grasses (generic)
- 8 • *Bromus* spp./*Hordeum*
- 9 • *Hordeum/Lolium*
- 10 • *Vulpia/Euthamia*
- 11 • *Polypogon monspeliensis* (generic)
- 12 • *Baccharis pilularis*/annual grasses
- 13 • Managed wetland
- 14 ○ Medium upland graminoids
- 15 • *Elytrigia pontica*
- 16 • *Leymus* (generic)
- 17 • *Lolium* (generic)
- 18 • *Lolium/Lepidium*
- 19 • *Lolium/Rumex*
- 20 • *Phalaris aquatica*
- 21 ○ Cultivated annual graminoids
- 22 ○ Perennial grass
- 23 ○ Annual grasses and weeds
- 24 • *Agrostis avenacea*
- 25 ○ Short upland graminoids
- 26 ○ Annual grasses (generic)
- 27 • *Bromus* spp./*Hordeum*
- 28 • *Hordeum/Lolium*
- 29 • *Vulpia/Euthamia*
- 30 • *Polypogon monspeliensis* (generic)
- 31 • *Baccharis pilularis*/annual grasses

32 In 2011, and again in 2012, the species habitat models were updated to include previously
 33 unmapped portions of the Plan Area. The methods used to map these new analysis areas differ from
 34 the original methods and are described in Section 2A.0.1.7, *Species Habitat Suitability Model*

1 *Methods.* For most areas newly mapped, vegetation data were not available at the alliance level as in
 2 the rest of the Plan Area and so most of the new analysis areas were mapped at the natural
 3 community level. Additional detail regarding crop types was available for cultivated lands and was
 4 incorporated into the mapping. In the new analysis areas, the following natural communities were
 5 assumed to provide salt marsh harvest mouse habitat.

- 6 • Tidal brackish emergent wetland
- 7 • Managed wetland
 - 8 ○ *Crypsis* spp.–wetland grasses–wetland forbs NFD super alliance (secondary)

9 Additional mapped areas of secondary habitat (within 150 feet of primary habitat) include the
 10 following natural community types.

- 11 • Alkali seasonal wetland complex
- 12 • Grassland
 - 13 ○ Pasture (Conservation Zone 11 only)
 - 14 ○ Upland annual grasslands and forbs formation
- 15 • Valley/foothill riparian

16 2A.14.7.3 Assumptions

- 17 • **Assumption:** Salt marsh harvest mouse habitat in the Plan Area is geographically limited to
 18 Suisun Marsh and the Delta west of Sherman Island.

19 **Rationale:** Historical and current records of this species indicate that its distribution extends
 20 eastward to approximately Collinsville and Antioch (Figure 2A.14-1), but there are no records of
 21 occurrence on Sherman Island (Quickert pers. comm.). Therefore, a GIS constraint layer was
 22 developed to limit suitable habitat to include the Suisun Marsh and the Delta west of Sherman
 23 Island, plus upland areas adjacent to Suisun tidal wetlands.

- 24 • **Assumption:** Salt marsh harvest mouse habitat in the Plan Area consists of *Salicornia*, *Juncus*
 25 *spp.*, *Schoenoplectus americanus*, and *Phragmites australis* plant alliances found in both tidal
 26 (tidal brackish emergent wetland primary habitat) and managed wetlands, and uplands within
 27 150 feet of tidal wetlands. The uplands provide secondary habitat for the species.

28 **Rationale:** This species is dependent on dense cover of native halophytes (salt-tolerant plants)
 29 and prefers pickleweed-dominated (*Salicornia pacifica*, formerly *S. virginica*) saline emergent
 30 wetlands and mixed-halophyte wetlands as its habitat (Shellhammer et al. 1982; Sustaita et al.
 31 2011). The species also uses adjacent upland habitats during periods of high tides (Fisler 1965;
 32 Shellhammer et al. 1982; WESCO 1991).

33 Shellhammer (pers. comm.) has suggested that important upland habitat may actually extend
 34 200 to 500 feet from the wetland edge, but additional research is needed to verify. Suitability of
 35 habitat may also be dependent on other factors, such as patch size, tidal connectivity (diked
 36 marshes), and proximity to other land uses. However, data regarding the effects of these factors
 37 on potential occupancy for the salt marsh harvest mouse are insufficient. Thus, potential habitat
 38 for the salt marsh harvest mouse is not further restricted in this habitat model on the basis of
 39 these factors; in this respect, the model may overestimate potentially occupied habitat for the
 40 salt marsh harvest mouse.

2A.14.8 Recovery Goals

The *Salt Marsh Harvest Mouse and California Clapper Rail Recovery Plan* was finalized in 1984, but has since been replaced by the Draft Tidal Marsh Recovery Plan (U.S. Fish and Wildlife Service 2010). Critical habitat has not been designated for this species.

The CALFED Bay-Delta Ecosystem Restoration Program Plan's *Multi-Species Conservation Strategy* designates the salt marsh harvest mouse as a Contribute to Recovery species (CALFED Bay-Delta Program 2000). This means that the Ecosystem Restoration Program will undertake actions under its control and within its scope that are necessary to contribute to the recovery of the species.

Recovery actions are listed in the Draft Tidal Marsh Recovery Plan (U.S. Fish and Wildlife Service 2010).

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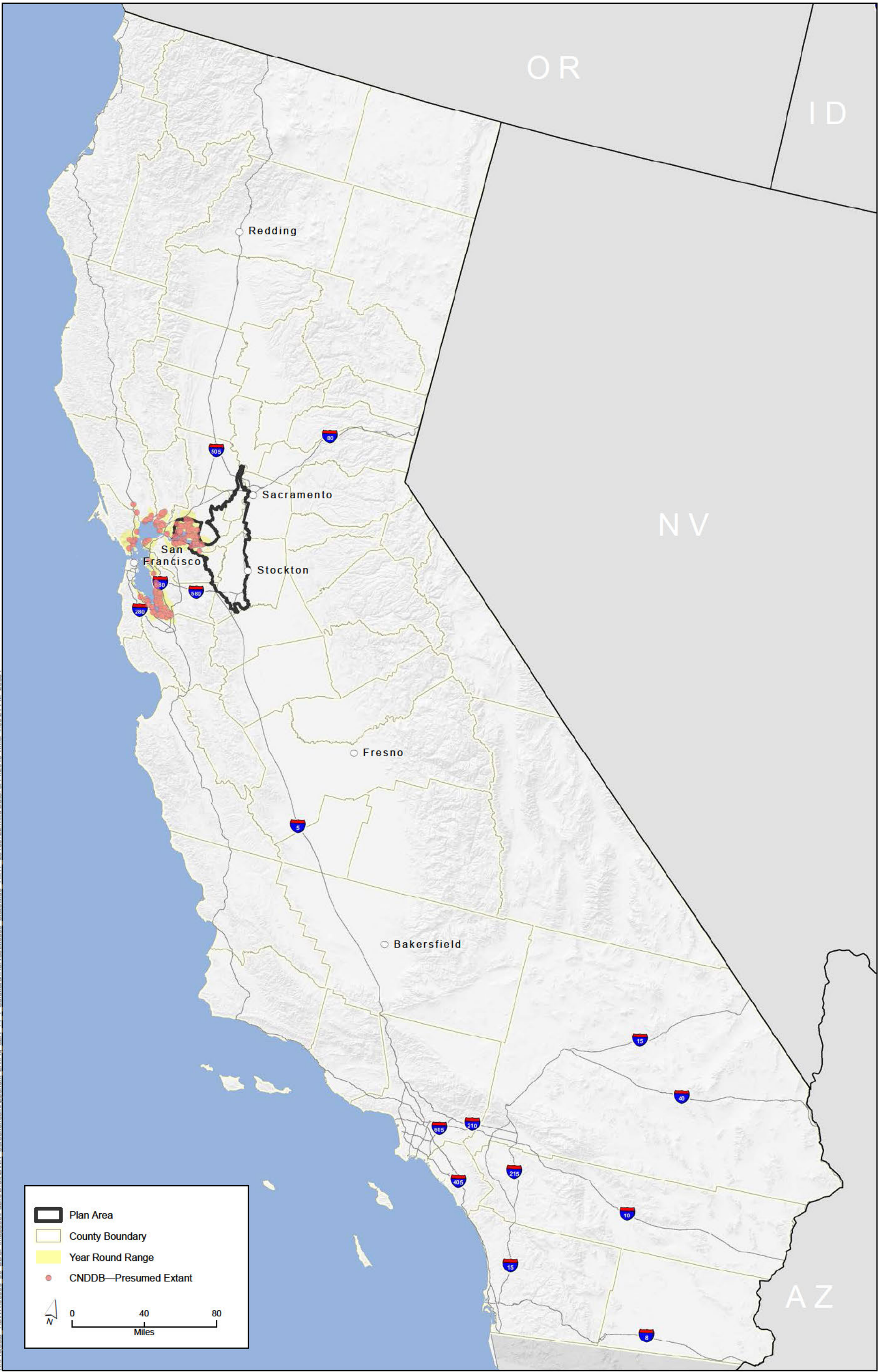
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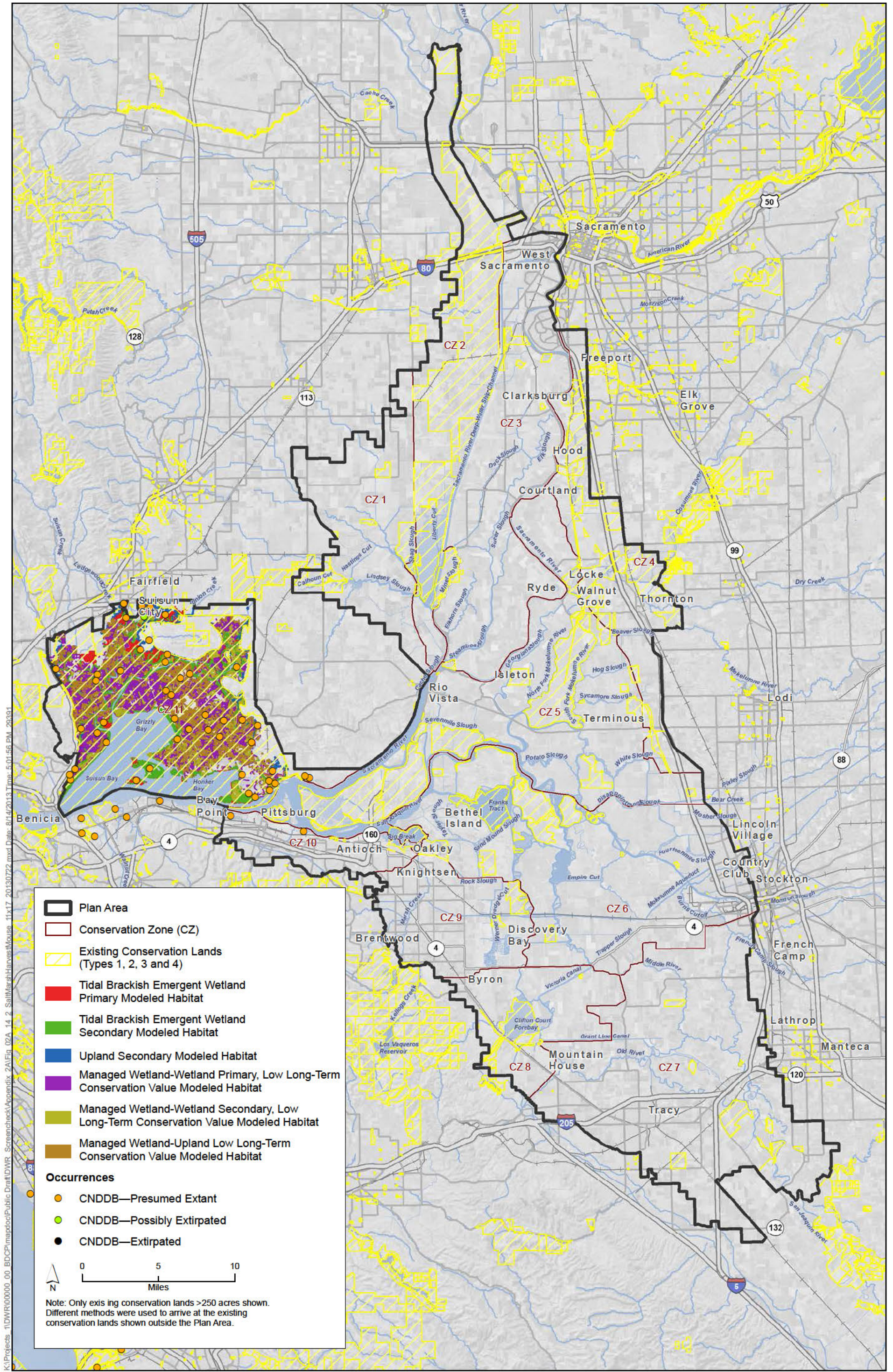
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Plan Area
 County Boundary
 Year Round Range
 CNDDB—Presumed Extant

0 40 80
 Miles

GIS Data Sources: Occurrences, CNDDB June 2013; Range, DFG WHR 2008.

Figure 2A.14-1
Salt Marsh Harvest Mouse Statewide Range and Recorded Occurrences



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	Plan Area
	Conservation Zone (CZ)
	Existing Conservation Lands (Types 1, 2, 3 and 4)
	Tidal Brackish Emergent Wetland Primary Modeled Habitat
	Tidal Brackish Emergent Wetland Secondary Modeled Habitat
	Upland Secondary Modeled Habitat
	Managed Wetland-Wetland Primary, Low Long-Term Conservation Value Modeled Habitat
	Managed Wetland-Wetland Secondary, Low Long-Term Conservation Value Modeled Habitat
	Managed Wetland-Upland Low Long-Term Conservation Value Modeled Habitat
Occurrences	
	CNDDB—Presumed Extant
	CNDDB—Possibly Extirpated
	CNDDB—Extirpated

0 5 10
Miles

Note: Only existing conservation lands >250 acres shown. Different methods were used to arrive at the existing conservation lands shown outside the Plan Area.

Figure 2A.14-2
Salt Marsh Harvest Mouse Habitat Model and Recorded Occurrences

GIS Data Source: Existing Conservation Lands Outside Plan Area, CPAD 2013 and CDG-WCB 2011; Occurrences, CNDDB June 2013.

San Joaquin Kit Fox (*Vulpes macrotis mutica*)

2A.15.1 Legal Status

The San Joaquin kit fox (*Vulpes macrotis mutica*) is listed under the state and federal endangered species acts. It was listed by the U.S. Fish and Wildlife Service (USFWS) as an endangered species under the federal Endangered Species Act in 1967 and as a threatened species under the California Endangered Species Act in 1971. No critical habitat rules have been published for the San Joaquin kit fox. The USFWS (1983) *San Joaquin Kit Fox Recovery Plan* was the initial recovery plan for the species. Subsequently, a recovery strategy for San Joaquin kit fox was included in the USFWS (1998) *Recovery Plan for the Upland Species of the San Joaquin Valley, California* (Upland Recovery Plan). More recently, USFWS (2010) completed a 5-year review for this species, and determined that the kit fox continues to meet the definition as endangered.

2A.15.2 Species Distribution and Status

2A.15.2.1 Range and Status

Grinnell et al. (1937) initially described the range of the San Joaquin kit fox prior to 1930 as extending from southern Kern County as far north as eastern Contra Costa County. Grinnell et al. (1937) note that by 1930 the range had been reduced by more than half, with the largest portion of the occupied range remaining in the western and southern parts of the valley. They considered the species largely absent from the eastern and central parts of the valley.

Although no complete surveys have been conducted of the historical range, kit foxes are currently thought to inhabit suitable habitat on the San Joaquin Valley floor and in the surrounding foothills of the coastal ranges, Sierra Nevada, and Tehachapi Mountains north to Contra Costa, Alameda, and San Joaquin Counties on the west side of the valley, and near La Grange, Stanislaus County, on the east side of the valley (U.S. Fish and Wildlife Service 1998) (Figure 2A.15-1). Kit foxes have been found on all the larger, scattered islands of natural habitat on the valley floor in Kern, Tulare, Kings, Fresno, Madera, San Benito, Merced, Stanislaus, San Joaquin, Alameda, and Contra Costa Counties. They also occur in the interior basins and ranges in Monterey, San Benito, San Luis Obispo, and possibly Santa Clara Counties. They also occur in the upper Cuyama River watershed in northern Ventura and Santa Barbara Counties, and southeastern San Luis Obispo County (Laughrin 1970; Jensen 1972; Swick 1973; Morrell 1975).

USFWS (1998) reports that the largest extant populations of kit foxes are in western Kern County in and around the Elk Hills and Buena Vista Valley in Kern County, and in the Carrizo Plain National Monument area in San Luis Obispo County. Other relatively large populations have been reported to occur in the Central Coast around Fort Hunter Liggett and Camp Roberts, in Monterey and San Luis Obispo Counties. Occurrences further north are fewer and less frequent and include several in the Los Vaqueros watershed and surrounding area in Contra Costa County in the early 1990s (U.S. Fish and Wildlife Service 1998; California Department of Fish and Game 2011). Close to 50% of the

1 California Native Diversity Database (CNDDDB) occurrences have been recorded from Kern County,
2 with 10% from Tulare County, 6% from Kings County, 8% from Fresno County, and 9% from San
3 Luis Obispo County (California Department of Fish and Game 2008 in U.S. Fish and Wildlife Service
4 2010).

5 Habitat loss, particularly on the San Joaquin Valley floor, has constrained the distribution of San
6 Joaquin kit fox. Morrell (1975) reported that approximately 85% of the fox population in 1975 was
7 found in only six counties (Kern, Tulare, Kings, San Luis Obispo, Fresno, and Monterey), and over
8 half of the population occurred in two of those counties: Kern (41%) and San Luis Obispo (10%).

9 The *San Joaquin Kit Fox Recovery Plan* (U.S. Fish and Wildlife Service 1983) estimated that the
10 population of adult kit foxes over the entire range prior to 1930 may have been between 8,667 and
11 12,340. The estimate presented was 6,961 adult foxes, representing a possible population decline of
12 20 to 43%.

13 More recently, Constable et al. (2009) found persistent but low populations in Merced County south
14 of Santa Nella, but also questioned the viability and presence of kit fox populations north of Santa
15 Nella because of habitat loss and fragmentation, declining populations of preferred prey
16 (particularly kangaroo rats), low densities, and lack of reported population persistence.

17 Within this constrained, fragmented, and largely disturbed landscape, Cypher et al. (2000) showed
18 that (1) population growth rates vary positively with reproductive success, (2) population density is
19 positively related to both the current and the previous year's prey availability, and (3) prey
20 abundance is strongly related to the previous year's effective precipitation (October to May). White
21 and Garrott (1999) noted that two density-dependent mechanisms may also regulate kit fox
22 population patterns: (1) the rate of juvenile recruitment, which is inversely related to the density of
23 adult foxes, because higher proportions of juveniles are killed by coyotes at high fox densities, and
24 (2) kit fox populations are bounded by their territorial spacing behavior, which limits recruitment
25 when kit fox densities are high.

26 **2A.15.2.2 Distribution and Status in the Plan Area**

27 CNDDDB reports eight occurrences of San Joaquin kit fox in the Plan Area (California Department of
28 Fish and Game 2011). All occurrences are within the grassland landscape along the extreme western
29 edge of the Plan Area south of Brentwood (Figure 2A.15-2). This is considered the extreme northern
30 end of the San Joaquin kit fox range (U.S. Fish and Wildlife Service 1998). The species has not been
31 detected, nor is it expected to occur elsewhere within the Plan Area. Most of the reported
32 occurrences are from the late 1980s to the mid-1990s. Very few occurrences of this species have
33 been reported within this far northern portion of its range (Alameda, Contra Costa, and San Joaquin
34 Counties) since the mid-1990s. Of the 53 recorded occurrences in Contra Costa County between
35 1967 and 1997, only 15 were documented since 1986 (Duke et al. 1997). A recent survey of Contra
36 Costa and Alameda Counties within the known range of the kit fox found no evidence of recent
37 occupancy (Clark et al. 2003). While recent survey results do not necessarily indicate absence of the
38 species, they do indicate very low density of San Joaquin kit fox and suggest a declining population
39 within the northern range of the species.

2A.15.3 Habitat Requirements and Special Considerations

In the northern part of the range, the San Joaquin kit fox is associated primarily with foothill annual grasslands (Swick 1973; Hall 1983; Bell 1994) and sometimes with valley oak savanna and alkali grasslands (Bell 1994). In the vicinity of the Plan Area, San Joaquin kit foxes inhabit grazed grasslands and grasslands with associated wind farms and sometimes occur adjacent to and forage in tilled and fallow fields and irrigated row crops (Bell 1994). In the central and southern portions of the range, kit foxes are also found in remnant patches of native valley floor scrubland (e.g., valley sink scrub, valley saltbush scrub, upper Sonoran subshrub, interior Coast Range saltbush scrub), as well as grazed grasslands, agricultural lands, petroleum fields, and some urban areas (U.S. Fish and Wildlife Service 1998). Remaining patches of northern hardpan vernal pool, northern claypan vernal pool, alkali meadow, and alkali playa types also provide foraging habitat when associated with grasslands or other suitable denning habitats.

Dens are typically in relatively flat terrain or in gently sloping hills, in washes, drainages, and roadside berms. Occupied habitats are usually associated with loose-textured soils to facilitate den construction (Grinnell et al. 1937; Egoscue 1962; Morrell 1972). Shallow soils with close proximity to bedrock, soils with high water tables, and impenetrable hardpan layers are generally avoided (Morrell 1972; O'Farrell and Gilbertson 1979; O'Farrell et al. 1980; McCue et al. 1981). However, kit foxes will also modify burrows dug by other animals, such as California ground squirrel (*Otospermophilus beecheyi*, formerly *Spermophilus beecheyi*). Frequently in the northern end of their range, dens may be found in soils with high clay content (Orloff et al. 1986).

2A.15.4 Life History

2A.15.4.1 Description

The San Joaquin kit fox is the largest of eight subspecies of kit foxes, the smallest canid species in North America. Kit foxes have a small, slim body; long, slender legs; large ears set close together; a narrow nose; and a long, bushy tail tapering slightly toward the tip, which is typically carried low and straight (U.S. Fish and Wildlife Service 1998). Males average 80.5 centimeters (2.64 feet) in total length and 29.5 centimeters (11.6 inches) in tail length; females average 76.9 centimeters (2.52 feet) in total length and 28.4 centimeters (11.2 inches) in tail length (Grinnell et al. 1937). The average weight of adult males is 2.3 kilograms (5.1 pounds); that of adult females is 2.1 kilograms (4.6 pounds) (Morrell 1972).

The color and texture of the coat of kit foxes vary geographically and seasonally. The most commonly described colorations are buff, tan, grizzled, or yellowish-gray dorsal coats (McGrew 1979). Two distinctive coats develop each year: a tan summer coat and a silver-gray winter coat (Morrell 1972). The undersides vary from light buff to white (Grinnell et al. 1937), with the shoulders, lower sides, flanks, and chest varying from buff to a rust color. The ear pinna (external ear flap) is dark on the back side, with a thick border of white hairs on the forward-inner edge and inner base. The tail is distinctly black-tipped (U.S. Fish and Wildlife Service 1998).

1 2A.15.4.2 Activity

2 San Joaquin kit foxes are primarily nocturnal and active throughout the year (Grinnell et al. 1937;
3 Morrell 1972). Adults and pups are sometimes observed resting and playing near the den entrance
4 in the afternoons, but most aboveground activities begin near sunset and continue sporadically
5 throughout the night (U.S. Fish and Wildlife Service 1998). Morrell (1972) reports that hunting
6 occurred only at night; however, this may not be true for populations that rely on diurnal ground
7 squirrels as their principal prey, such as those in the northern range. This suggests that kit foxes are
8 not entirely nocturnal and appear to adapt to the activities of available prey (Balestreri 1981; Hall
9 1983; Orloff et al. 1986; O'Farrell et al. 1987).

10 2A.15.4.3 Reproduction

11 Kit foxes are capable of breeding at age one, but may not breed until their first year of adulthood
12 (Morrell 1972). Adult pairs remain together all year, sharing the home range but not necessarily the
13 same den (U.S. Fish and Wildlife Service 1998). During September and October, adult females begin
14 to clean and enlarge natal or pupping dens, usually selecting dens with multiple openings (Morrell
15 1972). Mating and conception take place between late December and early March (Egoscue 1956;
16 Morrell 1972; Zoellick et al. 1987a). The median gestation period is estimated to range from 48 to
17 52 days (U.S. Fish and Wildlife Service 1998). The majority of litters, from two to six pups, are born
18 sometime between mid-February and late March (Egoscue 1962; Morrell 1972; Zoellick et al.
19 1987a).

20 During the time the female is lactating, she rarely hunts and is provisioned by the male. The pups
21 emerge above ground at slightly more than 1 month of age and may already be weaned. After 4 to
22 5 months, usually in August or September, the family bonds begin to dissolve and the young begin
23 dispersing. Occasionally a juvenile female will remain with the adult female for several more months
24 (O'Neal et al. 1992). Koopman et al. (2000) found that 33% of juveniles disperse from their natal
25 territory, with more males (49%) than females (24%). Others remain in their natal area. Dispersal
26 was associated with mean annual litter size in males and prey abundance in females.

27 2A.15.4.4 Home Range and Territory Size

28 Home ranges appear to be highly variable, and range from less than 2.6 square kilometers (1 square
29 mile) up to approximately 31 square kilometers (12 square miles) (Morrell 1972; Knapp 1978;
30 Zoellick et al. 1987b; Paveglio and Clifton 1988; Spiegel and Bradbury 1992; White and Ralls 1993).
31 Morrell (1972) reported home ranges between 2.6 and 5.2 square kilometers (1 and 2 square miles).
32 Differences in home range size among study sites tend to be related to prey abundance (White and
33 Ralls 1993; White and Garrott 1999). USFWS (1999) mentions large kit fox home ranges in the
34 northern range; however, little other data are available for home range size in these northern areas.

35 2A.15.4.5 Foraging Behavior and Diet

36 San Joaquin kit fox diet varies geographically, seasonally, and annually based on variation in
37 abundance of potential prey (U.S. Fish and Wildlife Service 1998). In the southern and central
38 portions of their range, kangaroo rats, pocket mice, white-footed mice (*Peromyscus* spp.), and other
39 nocturnal rodents are key prey items. California ground squirrels, black-tailed hares (*Lepus*
40 *californicus*), San Joaquin antelope squirrels (*Ammospermophilus nelsoni*), desert cottontails

1 (*Sylvilagus audubonii*), ground-nesting birds, and insects are also taken (Jensen 1972; Scrivner et al.
2 1987a; Archon 1992). In the northern part of their range, kit foxes most frequently consume
3 California ground squirrels (Orloff et al. 1986). Cottontails, black-tailed hares, pocket mice, and
4 kangaroo rats are also eaten (Hall 1983).

5 **2A.15.5 Threats and Stressors**

6 **2A.15.5.1 Habitat Loss and Fragmentation**

7 Habitat loss and fragmentation from urbanization and agricultural expansion are the principal
8 factors in the decline of the San Joaquin kit fox in the San Joaquin Valley (Laughrin 1970; Jensen
9 1972; Morrell 1975; Knapp 1978). By 1979, an estimated 6.7% of the San Joaquin Valley floor's
10 original native habitat south of Stanislaus County remained untilled and undeveloped (U.S. Fish and
11 Wildlife Service 1983). In the northern range, continued urbanization, primarily in Contra Costa and
12 Alameda Counties, water storage and conveyance projects, road construction, energy development,
13 and other activities continue to reduce and fragment remaining grassland habitats. These land
14 conversions contribute to kit fox declines through displacement, isolation of remaining populations,
15 creation of barriers to movement, mortality, and a reduction of prey populations (U.S. Fish and
16 Wildlife Service 1998).

17 **2A.15.5.2 Grazing**

18 While livestock grazing is not necessarily detrimental and, in fact, may be beneficial (Morrell 1975;
19 Balestreri 1981; Orloff et al. 1986), intensive overgrazing that destroys shrub cover and reduces
20 prey abundance may be detrimental (O'Farrell et al. 1980; O'Farrell and McCue 1981; U.S. Fish and
21 Wildlife Service 1983; Kato 1986).

22 **2A.15.5.3 Rodent Control**

23 The use of pesticides and rodenticides also threatens kit foxes. Ground squirrel control programs in
24 the 1970s severely reduced California ground squirrel populations in Contra Costa County and are
25 thought to have contributed to kit fox declines in the northern range (Bell et al. 1994; U.S. Fish and
26 Wildlife Service 1998). Kit fox is also susceptible to secondary poisoning from rodenticides
27 (Berry et al. 1992; Standley et al. 1992).

28 **2A.15.5.4 Predation**

29 Human activities, including urbanization, agricultural expansion, and agricultural and grazing
30 practices, may have increased some predator populations that are more adaptable to disturbed
31 environments, including coyote and red fox, two primary predators of the San Joaquin kit fox. This,
32 in turn, can result in increased competition for resources and additional human-induced predation
33 affecting kit fox populations.

2A.15.6 Relevant Conservation Efforts

The USFWS (1983) *San Joaquin Kit Fox Recovery Plan* proposed interim objectives of halting the decline of the San Joaquin kit fox and increasing population sizes above 1981 levels. Subsequently, the most significant conservation efforts have included land acquisitions by federal, state, and private agencies and organizations, including the Bureau of Land Management, USFWS, and The Nature Conservancy. Key acquisitions include the Carrizo Plain National Monument, Ciervo-Panoche Natural Area, and the Lokern Natural Area in the species' southern range. Other lands have been protected as mitigation for land conversions.

Past and continuing research, particularly on the Elk Hills Naval Petroleum Reserves in Kern County, provides data on a variety of topics that assist with long-term management and conservation of kit fox. Such data cover dispersal, mortality, movements and home ranges, habitat enhancement, relocation, supplemental feeding, and coyote control (Berry et al. 1987a, 1987b; Scrivner et al. 1987b; Zoellick et al. 1987a; Cypher and Scrivner 1992; EG&G Energy Measurements 1992). Other studies include survey efforts and life-history studies (Hall 1983; Orloff et al. 1986; Archon 1992; Spiegel and Bradbury 1992; White and Ralls 1993; Bell et al. 1994; White et al. 1994).

The San Joaquin kit fox is a covered species in the *San Joaquin County Multi-Species Habitat Conservation and Open Space Plan* (San Joaquin Council of Governments 2000) and the *East Contra Costa County Habitat Conservation Plan/Natural Community Conservation Plan* (East Contra Costa County Habitat Conservancy 2006). These plans limit or prohibit removal of occupied habitat that could affect the species as a result of the implementation of covered activities. Modeled kit fox habitat in the Plan Area (Conservation Zone 8) is adjacent to and overlaps with kit fox habitat in the East Contra Costa County plan area. The conservation strategy targets this as an important habitat linkage to be protected in the Plan Area.

2A.15.7 Species Habitat Suitability Model

The methods used to formulate species habitat suitability models, and the limitations of these models, are described in Section 2A.0.17, *Species Habitat Suitability Model Methods*.

2A.15.7.1 GIS Model Data Sources

The San Joaquin kit fox model uses vegetation types and associations from the following data sets: BDCP composite vegetation layer (Hickson and Keeler-Wolf 2007 [Delta]; Boul and Keeler-Wolf 2008 [Suisun Marsh]; TAIC 2008 [Yolo Basin]), aerial photography (U.S. Department of Agriculture 2005), and land use survey of the Sacramento–San Joaquin River Delta (Delta) and Suisun Marsh area—Version 3 (California Department of Water Resources 2007). Using these data sets, the model maps the distribution of suitable San Joaquin kit fox habitat in the Plan Area. Vegetation types were assigned based on the species requirements, as described above, and the assumptions described below.

2A.15.7.2 Habitat Model Description

A geographic information system (GIS) constraint layer was developed to limit the upland breeding, foraging, and dispersal habitat model to the grassland habitats in the area south and west of State

1 Route 4 from Antioch (Bypass Road to Balfour Road to Brentwood Boulevard), to Old River. Then
 2 south along Old River to Clifton Court Forebay, then along the western and southern sides of Clifton
 3 Court Forebay to Old River. From there, south along the county line to Byron Highway, and from
 4 west of Byron Highway to Interstate 205 and also from north of Interstate 205 to Interstate 580, and
 5 west of Interstate 580.

6 The following vegetation types in the BDCP composite vegetation layer were included in the
 7 boundaries of the upland breeding, foraging, and dispersal habitat model, as described above.

- 8 ● Grassland
 - 9 ○ Ruderal herbaceous grasses and forbs
 - 10 ○ California annual grasslands–herbaceous
 - 11 ○ *Bromus diandrus*–*Bromus hordeaceus*
 - 12 ○ Degraded vernal pool complex–California annual grasslands–herbaceous
 - 13 ○ Degraded vernal pool complex–ruderal herbaceous grasses and forbs
- 14 ● Vernal pool complex
 - 15 ○ Ruderal herbaceous grasses and forbs
 - 16 ○ California annual grasslands–herbaceous

17 In 2011, and again in 2012, the species habitat models were updated to include previously unmapped
 18 portions of the Plan Area. The methods used to map these new analysis areas differ from the original
 19 methods and are described in Section 2A.0.1.7, *Species Habitat Suitability Model Methods*. For most
 20 newly mapped areas, vegetation data were not available at the alliance level as in the rest of the Plan
 21 Area and so most of the new analysis areas were mapped at the natural community level. Additional
 22 detail regarding crop types was available for cultivated lands and was incorporated. In the new analysis
 23 areas, the following natural communities were assumed to provide San Joaquin kit fox habitat.

- 24 ● Alkali seasonal wetland complex (Conservation Zone 8 only)
- 25 ● Grasslands (Conservation Zone 8 only)

26 2A.15.7.3 Assumptions

- 27 ● **Assumption:** San Joaquin kit fox habitat in the Plan Area is geographically constrained to areas
 28 described in Section 2A.12.7.2, *Habitat Model Description*.

29 **Rationale:** Within the Plan Area, the San Joaquin kit fox has been detected in grasslands along
 30 the extreme southwestern edge of the Plan Area from approximately Brentwood to Tracy. This
 31 area is the northernmost edge of the San Joaquin kit fox range. The species is not known or
 32 expected to occur elsewhere in the Plan Area. Therefore, a GIS constraint layer was developed to
 33 limit suitable habitat to areas south of this northernmost edge.

- 34 ● **Assumption:** San Joaquin kit fox habitat is restricted to the vegetation types described in
 35 Section 2A.12.7.2, *Habitat Model Description*.

36 **Rationale:** In the northern part of the range, the San Joaquin kit fox is associated primarily with
 37 foothill annual grasslands (Swick 1973; Hall 1983; Bell 1994) and sometimes with valley oak
 38 savanna and alkali grasslands (Bell 1994).

2A.15.8 Recovery Goals

The USFWS (1998) Upland Recovery Plan incorporates and expands on the strategy provided in the USFWS (1983) *San Joaquin Kit Fox Recovery Plan*. The goal of the Upland Recovery Plan is to establish and maintain a viable complex of kit fox populations (i.e., a viable metapopulation) on private and public lands throughout the species' geographic range. The plan hinges on the enhanced protection and management of three geographically distinct core populations and a number of smaller satellite populations. The three core populations inhabit the Carrizo Plain National Monument area in San Luis Obispo County, natural lands of western Kern County (i.e., Elk Hills, Buena Vista Hill, Buena Vista Valley, Lokern Natural Area, and adjacent natural lands), and the Ciervo-Panoche Natural Area of western Fresno and eastern San Benito Counties (U.S. Fish and Wildlife Service 1998). Protection of smaller satellite populations will connect isolated natural lands to core and other populations.

The plan also includes a series of recovery actions that focus on land protection and maintenance for, or reestablishment of, habitat corridors that link all occupied portions of the range. While no core populations have been identified in the northern range, the "habitat protection and population interchange recovery actions" (U.S. Fish and Wildlife Service 1998) include the following action.

Protect existing kit fox habitat in the northern, northeastern, and northwestern segments of their geographic range and existing connections between habitat in those areas and habitat farther south.

Additional ecology and recovery actions include determining habitat restoration and management prescriptions, determining the current geographic range of the species, monitoring populations, investigating use of farmlands by the kit fox, measuring movements between populations, determining the effects of rodent control, and evaluating the interactions between kit foxes and other canids (U.S. Fish and Wildlife Service 1998).

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2A.15.9.1 Literature Cited

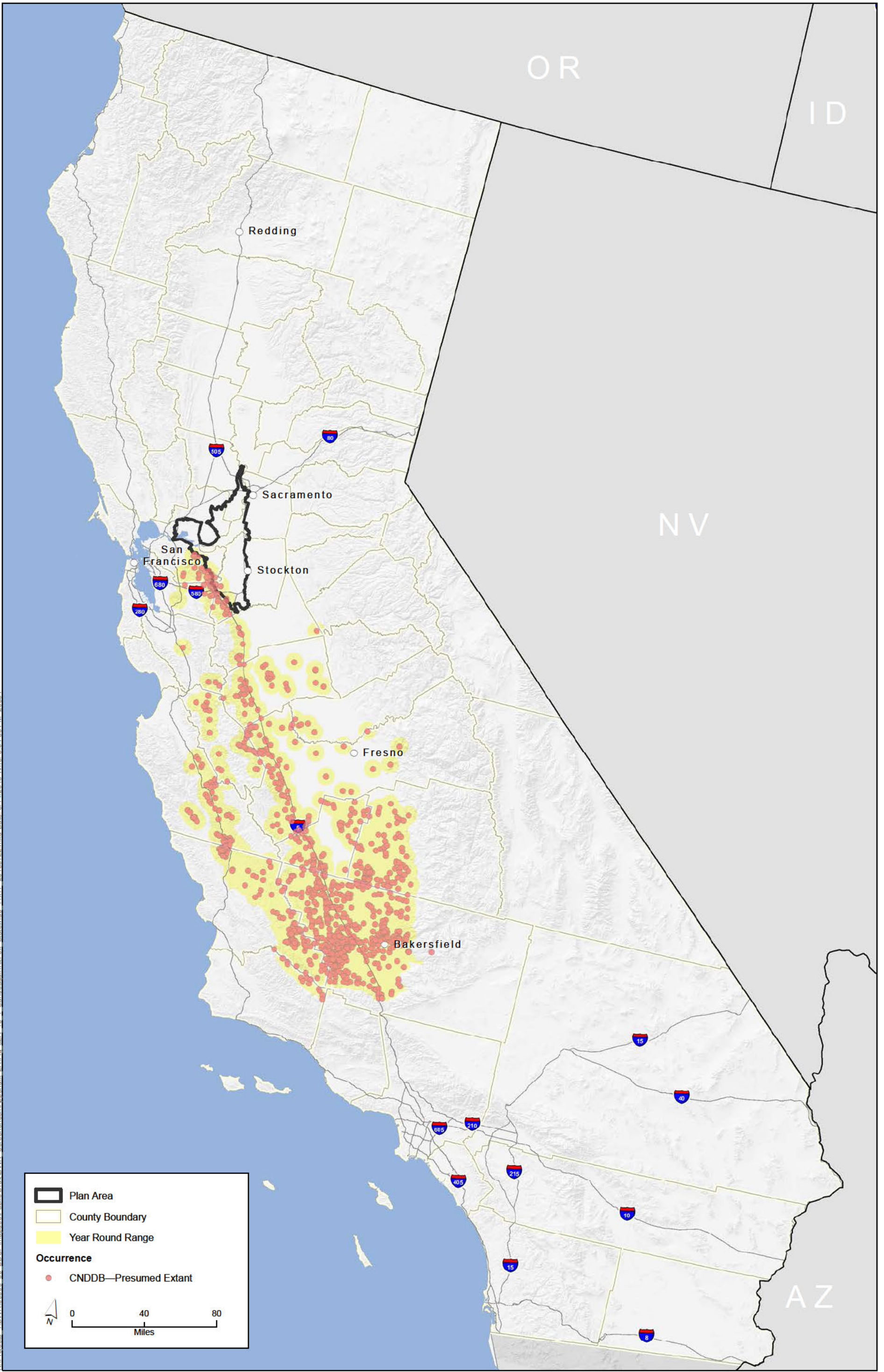
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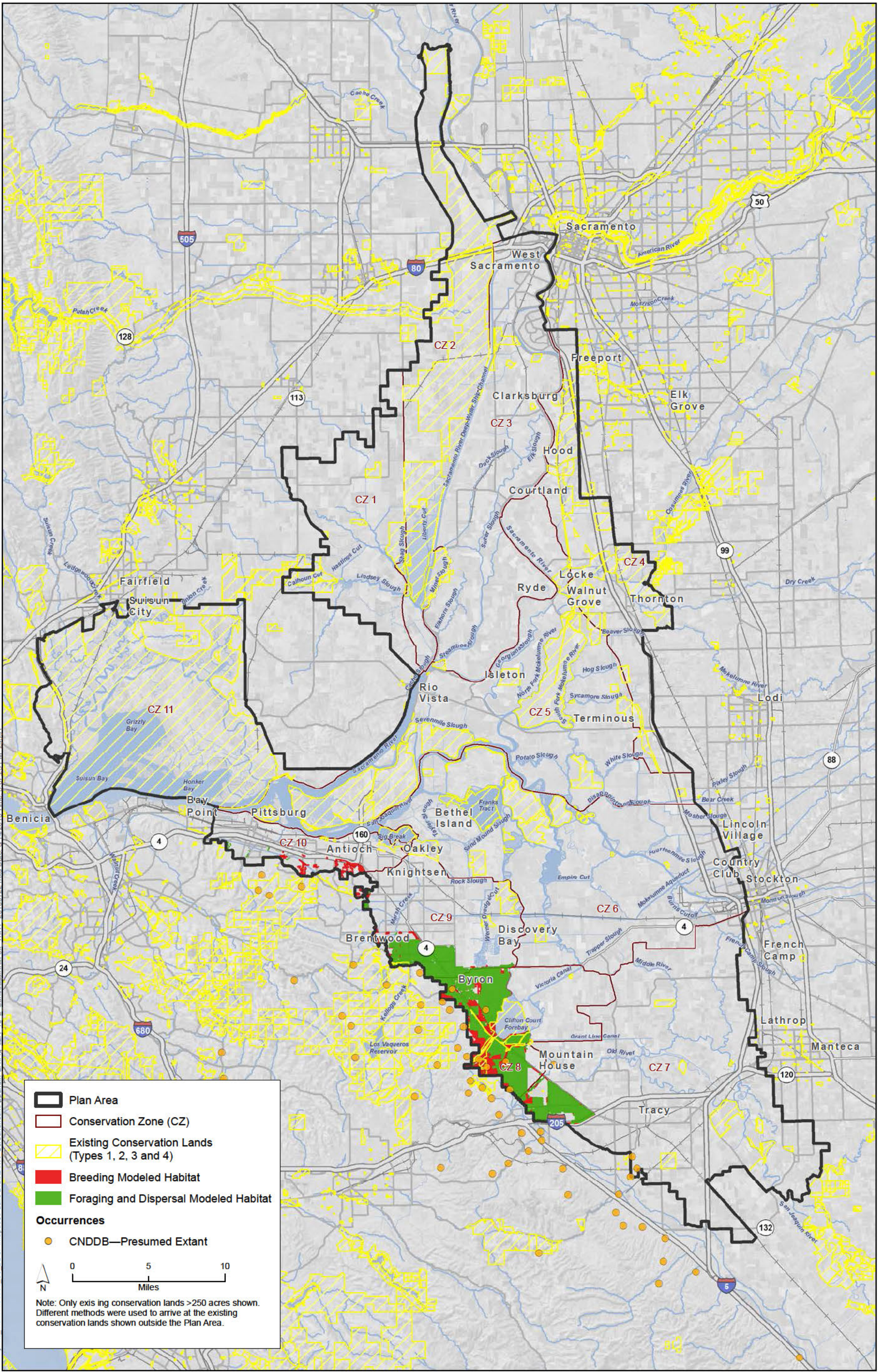
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GIS Data Sources: Occurrences, CNDDB June 2013; Range, CDFG WHR 2008.

Figure 2A.15-1
San Joaquin Kit Fox Statewide Range and Recorded Occurrences



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GIS Data Source: Existing Conservation Lands Outside Plan Area, CPAD 2013 and CDG-WCB 2011; Occurrences, CNDDDB June 2013.

Figure 2A.15-2
San Joaquin Kit Fox Habitat Model and Recorded Occurrences

Suisun Shrew (*Sorex ornatus sinuosus*)

2A.16.1 Legal Status

The Suisun shrew (*Sorex ornatus sinuosus*) is a California Department of Fish and Wildlife (CDFW) Species of Special Concern (Williams 1986). The Suisun shrew has no federal regulatory status.

2A.16.2 Species Distribution and Status

2A.16.2.1 Range and Status

The Suisun shrew, one of several subspecies of the ornate shrew, is endemic to the tidal saline and brackish salt marshes of Solano, Napa, and eastern Sonoma Counties. While the historical range of the Suisun shrew is unknown, its current range was defined by Brown and Rudd (1981), who separated it from the ornate shrew (*S. o. californicus*), which is found west of Sonoma Creek and Tubbs Island. The species' current distribution is restricted to isolated remnants of natural tidal and brackish marshes along the northern borders of San Pablo and Suisun Bays, including a number of locations in Suisun Marsh, Southampton Marsh, and the Napa Marshes, and as far east as Grizzly Island, and as far west as Sonoma Creek and Tubbs Island (Figure 2A.16-1) (Brown and Rudd 1981; Western Ecological Services 1986).

Western Ecological Services (1986) identified nine additional sites with a high probability of supporting Suisun shrew populations, including Skaggs Island, Appleby Bay/Coon Island, Steamboat Slough, Vallejo, Morrow Island, Cordelia Slough (Rush Ranch, Peytonia Slough), Hammond Island, Simmons/Wheeler Islands, and Collinsville.

Limited information exists on population densities. Newman (1970) estimated densities of 111 shrews per hectare (2.5 acres) in high-value habitat. Hays (1990) estimated densities from 10 to 100 shrews per acre at Rush Ranch in Solano County, depending on the presence or absence of large aggregations (one male with several females) of shrews. Hays (1990) found that shrews often occur in aggregations consisting of one dominant male and several females. Individuals, mainly subdominant males, were dispersed between these aggregations and returned in early spring to compete with resident males during the breeding season. Dispersing males may also occupy the deeper tidal marsh areas that were not considered in Hays (1990) (LSA Associates 2007).

2A.16.2.2 Distribution and Status in the Plan Area

The only reported occurrences of Suisun shrew in the Plan Area are from the Suisun Marsh Restoration Opportunity Area (ROA) (Figure 2A.16-2), where there is a substantial amount of suitable habitat west of Sherman Island and throughout Suisun Marsh (Figure 2A.16-2). With the possible exception of portions of Kimball and Sherman Islands on the western edge of the Plan Area, there is little available tidal marsh habitat in the Sacramento–San Joaquin River (Delta) with potential to support the Suisun shrew.

2A.16.3 Habitat Requirements and Special Considerations

Suisun shrews inhabit tidal marshes characterized by pickleweed (*Salicornia pacifica*, formerly *S. virginica*), Pacific cordgrass (*Spartina foliosa*), and gumplant (*Grindelia* spp.). The species also occurs in brackish tidal marshes dominated by bulrush (*Schoenoplectus* spp.) and cattail (*Typha* spp.) (Rudd 1955). Rudd (1955) also noted that plant community structure, rather than species composition, was the primary factor determining occupancy. The species appears to prefer dense, low-lying vegetation where invertebrates are abundant. However, suitability apparently decreases with increased inundation frequency. Williams (1983) suggests the importance of marsh habitat that is not regularly flooded and is 6 to 8 feet (2 to 2.5 meters) above sea level. Adjacent upland habitats are also important in providing cover and sources of food particularly during prolonged flooding of marshes and dikes (Williams 1983). Shellhammer (pers. comm.) stated that maintenance of an ungrazed upland band along the tidal wetland edge was vital. Driftwood and other litter above the mean high tide line may also be important for nesting and foraging sites (MacKay 2000).

Hays (1990) determined that shrews alter their microhabitat use seasonally. During the fall when the weather was hot and tides high, he noted that shrews were typically found under dense layers of matted plant material, beneath large clumps of succulents such as pickleweed and marsh jaumea (*Jaumea carnosa*). During winter and early spring when tides were low and succulents above the line of frequent flooding died back, shrews were seen foraging mostly among arrowgrass (*Triglochin maritima*). Hays and Lidicker (2000) found shrew densities to be highest (at Rush Ranch) along the marsh/grassland ecotone, and that subadult males largely overwintered below high tide levels.

Once abundant around San Pablo and Suisun Bays, the availability of suitable tidal marsh habitat for Suisun shrew and other tidal marsh species has declined dramatically. Western Ecological Services (1986) estimated that natural tidal marsh in this area has decreased from 100,000 acres (40,469 hectares) to around 12,000 acres (4,856 hectares). Most of the remaining tidal marsh habitat occurs in small, isolated units, the largest of these in Suisun Marsh.

2A.16.4 Life History

2A.16.4.1 Description

The Suisun shrew is a small (98 to 106 millimeters [3.9 to 4.2 inches]), dark mammal with a long, pointed nose, an elongate, fragile, and relatively narrow skull, and a 37- to 41-millimeter (1.5- to 1.6-inch) scaly tail (Engles 1965; Rudd 1955). It is distinguished from other shrews by its darker pelage (fur) and localization to tidal marshes in and near San Pablo and Suisun Bays.

2A.16.4.2 Activity

With their high metabolic rate, Suisun shrews spend much of their time foraging. Genoud and Vogel (1989) reported that between 60 and 200% of their body mass is eaten daily; during peak lactation, females can consume up to 300% of body mass. They also exhibit a Dehnel Effect whereby they lose 30 to 40% of their adult body mass after breeding (Hays and Lidicker 2000), possibly in response to some yet unidentified resource limitation.

1 They access their territories by constructing shallow subterranean tunnels (Hays 1990) or share
2 burrows and runways with harvest mice (*Reithrodontomys* spp.) and meadow mice (*Microtus* spp.).

3 Males are apparently more subject to local movements than females. While young females typically
4 remain in their natal area, subdominant males intersperse within the aggregations of single
5 dominant males and several females. Hays and Lidicker (2000) found that subadult males
6 overwintered in deeper tidal marsh areas rather than in upland habitats.

7 As with all other *Sorex* species, the life span of shrews is short, with 16 months being considered the
8 maximum age (Rudd 1955); thus, most individuals do not live to breed in a second season. Most die
9 shortly after the breeding season, with females generally living slightly longer than males.

10 **2A.16.4.3 Reproduction**

11 In early March, males reach sexual maturity and begin to migrate toward population foci. The
12 harem-structured population foci are reestablished within a narrow band of preferred habitat.
13 Breeding occurs from April through October, with the reproductive peak in May (Newman and Rudd
14 1978). After breeding occurs, each population focus is left with one dominant male, several breeding
15 females, and several immature females (Hays 1990).

16 Shrews construct domed, cup-like nests composed usually of dead plant material. Nests are directly
17 on the soil surface below driftwood or wooden planks and are situated above the high tide line
18 (Western Ecological Services 1986). Gestation is approximately 3 weeks, and two to nine young are
19 produced. Another 3 weeks of altricial dependency occurs prior to weaning. Suisun shrews are
20 capable of producing two litters in 1 year, but this is apparently rare (Rudd 1955).

21 **2A.16.4.4 Diet**

22 The diet of Suisun shrews consists almost entirely of small animal prey that are the most common in
23 the tidal marsh, including amphipods, isopods, and other invertebrate species (Hays 1990).

24 **2A.16.5 Threats and Stressors**

25 **2A.16.5.1 Habitat Degradation and Fragmentation**

26 Degradation of tidal marsh habitats continues to be the most significant threat to Suisun shrews and
27 other tidal marsh species. Tidal marshes have been reduced by 84% since historical times
28 (Dedrick 1989). The fragmentation of suitable habitats has isolated populations and reduced
29 dispersal opportunities. While the loss of tidal marsh habitat through filling and diking has largely
30 been curtailed, other current factors may be associated with declining populations, including the
31 management of marshes in and around Suisun Marsh, which may favor the growth of bulrush
32 (LSA Associates 2007). Contaminants accumulated in the food chain, such as polychlorinated
33 biphenyls (PCBs), heavy metals, and pesticides may also degrade habitat conditions and threaten
34 Suisun shrews (Western Ecological Services 1986). Once in the food chain, these pollutants can be
35 consumed by the species. Depending on the concentration and degree of exposure, contaminants
36 may be harmful as each contaminant has different characteristics that can affect wildlife in different
37 ways.

2A.16.6 Relevant Conservation Efforts

The CALFED Bay-Delta Ecosystem Restoration Program Plan's *Multi-Species Conservation Strategy* designates the Suisun shrew as a Recovery species (CALFED Bay-Delta Program 2000). This means that the Ecosystem Restoration Program has established a goal to recover the species. Successful recovery is equivalent to the requirements of delisting a species under federal and state endangered species acts.

Suisun Marsh has been the subject of various conservation efforts for many years, particularly with respect to development and issues related to water quality within its boundaries. The Suisun Marsh Program (California Department of Water Resources 2012) summarizes the major agreements, management plans, and legislation that have directed management of Suisun Marsh since the mid-1970s. These efforts focus on the preservation of diked wetlands and restoration of tidal marsh habitats.

2A.16.6.1 The Nejedly-Bagley-Z'Berg Suisun Marsh Preservation Act (1974)

The California Legislature enacted the Suisun Marsh Preservation Act to protect the marsh from urban development. It required the San Francisco Bay Conservation and Development Commission to develop a plan for the marsh and provides for various restrictions on development within marsh boundaries.

2A.16.6.2 Suisun Marsh Protection Plan (1976)

This plan was developed by the Bay Conservation and Development Commission and defines and limits development within primary and secondary management areas for the "future of the wildlife values of the area as threatened by potential residential, commercial and industrial development." It recommends that the State of California purchase 1,800 acres and maintain water quality. While the focus of the plan is on maintaining waterfowl habitat, it also addresses the importance of tidal wetlands and recommends restoring historical marsh areas to wetland status (managed or tidal).

2A.16.6.3 The Suisun Marsh Protection Act (1977)

This bill adopts and calls for implementation of the Suisun Marsh Protection Plan. Assembly Bill (AB) 1717 designates the Bay Conservation and Development Commission as the state agency with regulatory jurisdiction of the marsh and calls for the Suisun Resource Conservation District to have responsibility for water management in the marsh. The bill identifies (and focuses on) actions for the preservation of waterfowl needs, along with the retention of the diversity of wildlife. It states that land in Suisun Marsh, when no longer managed for waterfowl, should be acquired for public use or resource management if it is suitable for restoration to tidal or managed marsh, but that such restoration cannot be required as a condition of private development.

2A.16.6.4 State Water Resources Control Board Water Rights Decision 1485 (1978)

The State Water Resources Control Board (State Water Board) adopted the Water Quality Control Plan for the Sacramento–San Joaquin Delta and issued Water Rights Decision 1485. The decision sets channel water salinity standards for the period from October to May and preserves the area as brackish water tidal marsh. It sets water quality standards in the marsh as a condition of export pumping. These come from the CDFW recommendations, which were based on the following elements:

- The relative value of marsh plants as food for ducks.
- The influence of soil salinity and other factors on distribution and growth of marsh plants.
- The relationships between channel water salinity and soil salinity.

CDFW concluded that improved management practices, improved drainage, water control facilities, and adequate water quality were needed to achieve desired soil salinity conditions for waterfowl food plants.

2A.16.6.5 Plan of Protection for Suisun Marsh (1984)

The California Department of Water Resources (DWR) and the U.S. Department of the Interior, Bureau of Reclamation (Reclamation) developed and began implementing the Plan of Protection in accordance with Water Rights Decision 1485. The implementation strategy was to construct large facilities and distribution systems to meet salinity standards (lower channel water salinity), in lieu of significant State Water Project (SWP)/Central Valley Project (CVP) storage releases estimated as much as 2 million acre-feet in dry or critical water years. The six-phase plan was the programmatic blue print (required by the State Water Board and embodied in the original Suisun Marsh Preservation Agreement). Two of the six phases were completed, including the Initial Facilities and the Suisun Marsh Salinity Control Gates.

2A.16.6.6 Suisun Marsh Preservation Agreement (1987)

This contractual agreement between DWR, Reclamation, CDFW, and Suisun Resource Conservation District contains provisions for DWR and Reclamation to mitigate the effects on Suisun Marsh channel water salinity from the SWP/CVP operations and other upstream diversions. The Suisun Marsh Preservation Agreement requires DWR and Reclamation to meet salinity standards, sets a timeline for implementing the Plan of Protection, and delineates monitoring and mitigation requirements. The Suisun Marsh Monitoring Agreement and the Suisun Marsh Mitigation Agreement were also signed at this time. The Suisun Marsh Mitigation Agreement defines habitat requirements to mitigate effects of facilities and operations, and the Suisun Marsh Monitoring Agreement defines requirements for monitoring salinity and species in Suisun Marsh.

2A.16.6.7 Bay-Delta Accord (1994)

On December 15, 1994, federal and state agencies, working with agricultural, environmental, and urban stakeholders, reached an agreement on water quality standards and related provisions that would remain in effect for 3 years. This agreement, known as the Bay-Delta Accord, was based on a proposal developed by the stakeholders. Elements of the agreement include the following:

- 1 • Springtime export limits expressed as a percentage of Delta inflow.
- 2 • Regulation of the salinity gradient in the estuary so that a salt concentration of two parts per
- 3 thousand is positioned where it may be more beneficial to aquatic life.
- 4 • Specified springtime flows on the lower San Joaquin River to benefit Chinook salmon.
- 5 • Intermittent closure of the Delta Cross Channel gates to reduce entrainment of fish into the
- 6 Delta.

7 **2A.16.6.8 State Water Resources Control Board Water Quality**

8 **Control Plan (1995 to 1998)**

9 In 1994, wildlife and fishery agencies and urban water users expressed concerns about the
10 appropriateness of western Suisun Marsh channel water salinity standards. In May 1995, the State
11 Water Board modified the Suisun Marsh salinity objectives in the Water Quality Control Plan for the
12 San Francisco Bay/Sacramento–San Joaquin Delta estuary. Modeling analysis by the Suisun Marsh
13 Planning Program showed that Suisun Marsh standards would be met most of the time at all Suisun
14 Marsh compliance stations. Some standard exceedances would be expected in the western Suisun
15 Marsh that participants in the Suisun Marsh Preservation Agreement agreed could be mitigated by
16 more active water control by landowners.

17 **2A.16.6.9 State Water Resources Control Board Water Rights**

18 **Decision 1641 (1999)**

19 The State Water Board issued Decision 1641 in December 1999, which updated salinity standards
20 for Suisun Marsh. Increased outflow and salinity requirements for the Bay-Delta provided indirect
21 benefits to Suisun Marsh. DWR proposed that the State Water Board adopt the Amendment Three
22 actions for Suisun Marsh in this decision. However, the State Water Board was unable to adopt
23 Amendment Three actions because the Section 7 consultation with the U.S. Fish and Wildlife Service
24 (USFWS) had not concluded. However, the State Water Board did relieve Reclamation and DWR of
25 their responsibility to meet salinity objectives at S-35 and S-97 in the western Suisun Marsh.

26 **2A.16.6.10 CALFED Multi-Species Conservation Strategy and**

27 **Record of Decision (2000)**

28 In August 2000, the Programmatic Record of Decision for the CALFED Bay-Delta Program was
29 signed by 13 federal and state agencies with management and regulatory responsibilities in the San
30 Francisco Bay estuary. Based on the analysis in the multispecies conservation strategy and the final
31 programmatic environmental impact statement/environmental impact report, the CALFED agencies
32 fulfilled the regulatory requirement for programmatic evaluation of the CALFED program.

33 **2A.16.6.11 Suisun Marsh Charter Implementation Plan (2001)**

34 The Suisun Marsh Charter was completed in 2001, and development of an Implementation Plan
35 commenced. Charter participants collaborated on a joint presentation to the State of the Estuary
36 Conference on the principles of the Charter Plan, including coordinated water quality, endangered
37 species, and heritage value protection in Suisun Marsh.

2A.16.6.12 Habitat Management, Preservation, and Restoration Plan (2010)

The Charter process was expanded to include additional federal and state agencies to develop a Suisun Marsh Plan that would balance the goals and objectives of the Bay-Delta Program, Suisun Marsh Preservation Agreement, and other management and restoration programs in Suisun Marsh in a manner that is responsive to the concerns of all stakeholders and is based on voluntary participation by private landowners.

In addition, several facilities have been constructed in Suisun Marsh to protect and improve water quality and protect and enhance wildlife habitat.

- Roaring River Distribution System (1979 to 1980)
- Morrow Island Distribution System (1979 to 1980)
- Goodyear Slough Outfall (1979 to 1980)
- Suisun Marsh Salinity Control Gates (1988)
- Cygnus and Lower Joice Facilities (1991)

Several tidal marsh restoration projects are also planned or being implemented within the range of the Suisun shrew. These projects, implemented through the direction or support of the San Francisco Bay National Wildlife Refuge, National Biological Service, East Bay Regional Park District, Regional Water Quality Control Board, CDFW, and the City of San Jose include the following.

- Restoration of the 1,500-acre Napa Marsh Unit in the Napa River in the north bay.
- Restoration of the Knapp Property, a 452-acre former salt pond in the Alviso area, on the edge of the bay, between Alviso and Guadalupe Sloughs.
- Enhancement of the 325-acre Oro Loma Marsh, an area of diked salt marsh and adjacent uplands located along the shore of Hayward. The area will be restored to tidal marsh and seasonal wetland habitat.
- Restoration of the Baumberg Tract, an 835-acre inactive salt evaporator in Hayward, to tidal marsh and seasonal wetlands.
- Restoration of the Moseley Tract, located just north of the west approach to the Dumbarton Bridge from the Port of Oakland.

The Suisun shrew is also proposed for coverage under the *Solano Multispecies Habitat Conservation Plan* (Solano County Water Agency 2009).

2A.16.7 Species Habitat Suitability Model

The methods used to formulate species habitat suitability models, and the limitations of these models, are described in Section 2A.0.17, *Species Habitat Suitability Model Methods*.

1 **2A.16.7.1 GIS Model Data Sources**

2 The Suisun shrew model uses vegetation types and associations from the following data sets: BDCP
 3 composite vegetation layer (Hickson and Keeler-Wolf 2007 [Delta], Boul and Keeler-Wolf 2008
 4 [Suisun Marsh], TAIC 2008 [Yolo Basin]), aerial photography (U.S. Department of Agriculture 2005),
 5 and land use survey of the Delta and Suisun Marsh area - version 3 (California Department of Water
 6 Resources 2007). Using these data sets, the model maps the distribution of suitable Suisun shrew
 7 habitat in the Plan Area. Vegetation types were assigned based on the species requirements, as
 8 described above, and the assumptions described below.

9 **2A.16.7.2 Habitat Model Description**

10 Modeled Suisun shrew habitat consists of all *Salicornia*-dominated natural wetlands and certain
 11 *Schoenoplectus* and *Typha* communities found within Suisun Marsh only (Figure 2A.16-2). For
 12 purposes of this model, a geographic information system (GIS) constraint layer was developed to
 13 limit the potential range of the Suisun shrew to suitable habitats in Suisun Marsh, defined as Suisun
 14 Marsh and the western portion of the legal Delta toward the western tip of Sherman Island. Low
 15 marsh dominated by *Schoenoplectus acutus* and *S. californicus* and upland transitional zones within
 16 150 feet of the tidal wetland edge were classified separately as secondary habitat because they are
 17 used seasonally (Hays and Lidicker 2000). All managed wetlands were excluded from the primary
 18 habitat model but were included in the secondary model for the below-listed vegetation types when
 19 within 150 feet of the primary habitat types. Vegetation types designated as species habitat in this
 20 model correspond to the mapped vegetation associations in the BDCP GIS vegetation data layer. For
 21 selected vegetation to qualify as habitat, the habitat polygons were required to meet a minimum
 22 mapping unit of 1 acre.

23 Suisun shrew habitat in Suisun Marsh consists of the following vegetation types when they do not
 24 occur in the managed wetland natural community from the BDCP composite vegetation layer.

- 25 ● Primary habitat
 - 26 ○ *Schoenoplectus americanus* (generic)
 - 27 ○ *Schoenoplectus americanus/Lepidium*
 - 28 ○ *Schoenoplectus americanus/Potentilla*
 - 29 ○ *Schoenoplectus maritimus*
 - 30 ○ *Schoenoplectus maritimus/Salicornia*
 - 31 ○ *Typha angustifolia/Distichlis*
 - 32 ○ *Typha angustifolia/S. americanus*
 - 33 ○ *Typha* species (generic)
 - 34 ○ *Schoenoplectus americanus/S. californicus-S. acutus*
 - 35 ○ *Schoenoplectus maritimus/Sesuvium*
 - 36 ○ *Typha angustifolia/Phragmites*
 - 37 ○ *Typha angustifolia/Polygonum-Xanthium-Echinochloa*
 - 38 ○ *Distichlis/Salicornia*

- 1 ○ *Salicornia* (generic)
- 2 ○ *Salicornia virginica*
- 3 ○ *Salicornia/Atriplex*
- 4 ○ *Salicornia/Cotula*
- 5 ○ *Salicornia*/annual grasses
- 6 ○ *Salicornia/Crypsis*
- 7 ○ *Salicornia/Polygonum–Xanthium–Echinochloa*
- 8 ○ *Salicornia/Sesuvium*

9 Secondary habitat consists of secondary wetland and upland transitional zones with the following
 10 vegetation types from the BDCP composite vegetation layer. Secondary wetland types can occur
 11 within managed wetland or tidal brackish emergent wetland communities while the secondary
 12 upland transitional zones must be within 150 feet of primary habitat.

- 13 ● Secondary wetland
 - 14 ○ *Schoenoplectus (californicus or acutus)–Typha* spp.
 - 15 ○ *Schoenoplectus californicus/S. acutus*
- 16 ● Upland
 - 17 ○ Annual grassland (generic)
 - 18 ○ Annual grasses/weeds (generic)
 - 19 ○ *Atriplex lentiformis*
 - 20 ○ *Atriplex triangularis*
 - 21 ○ *Atriplex*/annual grasses
 - 22 ○ *Atriplex/Distichlis*
 - 23 ○ *Atriplex/Schoenoplectus maritimus*
 - 24 ○ *Atriplex/Sesuvium*
 - 25 ○ *Baccharis*/annual grasses
 - 26 ○ *Bromus* spp./*Hordeum*
 - 27 ○ *Hordeum/Lolium*
 - 28 ○ Perennial grasses

29 In 2011, and again in 2012, the species habitat models were updated to include previously
 30 unmapped portions of the Plan Area. The methods used to map these new analysis areas differ from
 31 the original methods and are described in Section 2A.0.1.7, *Species Habitat Suitability Model*
 32 *Methods*. For most areas newly mapped, vegetation data were not available at the alliance level as in
 33 the rest of the Plan Area and so most of the new analysis areas were mapped at the natural
 34 community level. In the new analysis areas, the following natural communities (and vegetation
 35 alliances, where the information was available) were assumed to provide Suisun shrew habitat.

- 36 ● Primary habitat: tidal brackish emergent wetland

- 1 • Upland transitional zones within 150 feet of primary habitat: grasslands

2 **2A.16.7.3 Assumptions**

- 3 • **Assumption:** Suisun shrew habitat in the Plan Area is geographically constrained to Suisun
4 Marsh.

5 **Rationale:** Historical and current records of this species indicate that its known distribution
6 includes Suisun Marsh and extends eastward to approximately Grizzly Island.

- 7 • **Assumption:** Suisun shrew habitat is restricted to the vegetation types described in
8 Section 2A.16.7.2, *Habitat Model Description*.

9 **Rationale:** Suisun shrews are restricted to pickleweed and cordgrass (*Spartina foliosa*)-
10 dominated saline tidal marshes and *Schoenoplectus/Typha*-dominated brackish marshes (Rudd
11 1955; Williams 1986). Low marsh dominated by *Schoenoplectus acutus* and *S. californicus* and
12 upland transitional zones within 150 feet of the tidal wetland edge are classified separately as
13 secondary habitat because they are used seasonally (Hays and Lidicker 2000). Suitability of
14 habitat may also be dependent on other factors, such as patch size, tidal connectivity (diked
15 marshes), and proximity to other land uses. However, data regarding the effects of these factors
16 on potential occupancy for the Suisun shrew are insufficient. Thus, potential habitat for the
17 Suisun shrew is not further restricted in this habitat model on the basis of these factors.
18 Therefore, the model likely overestimates the extent of potentially occupied tidal marsh habitat.

19 **2A.16.8 Recovery Goals**

20 A USFWS recovery plan has not been prepared for this species, and no recovery goals have been
21 established; however, the CALFED Bay-Delta Ecosystem Restoration Program Plan's *Multi-Species*
22 *Conservation Strategy* designates the Suisun shrew as a Recovery species (CALFED Bay-Delta
23 Program 2000). This means that the Ecosystem Restoration Program has established a goal to
24 recover the species. Recovery is equivalent to the requirements of delisting a species under federal
25 and state endangered species acts.

26 **2A.16.9 References Cited**

27 **2A.16.9.1 Literature Cited**

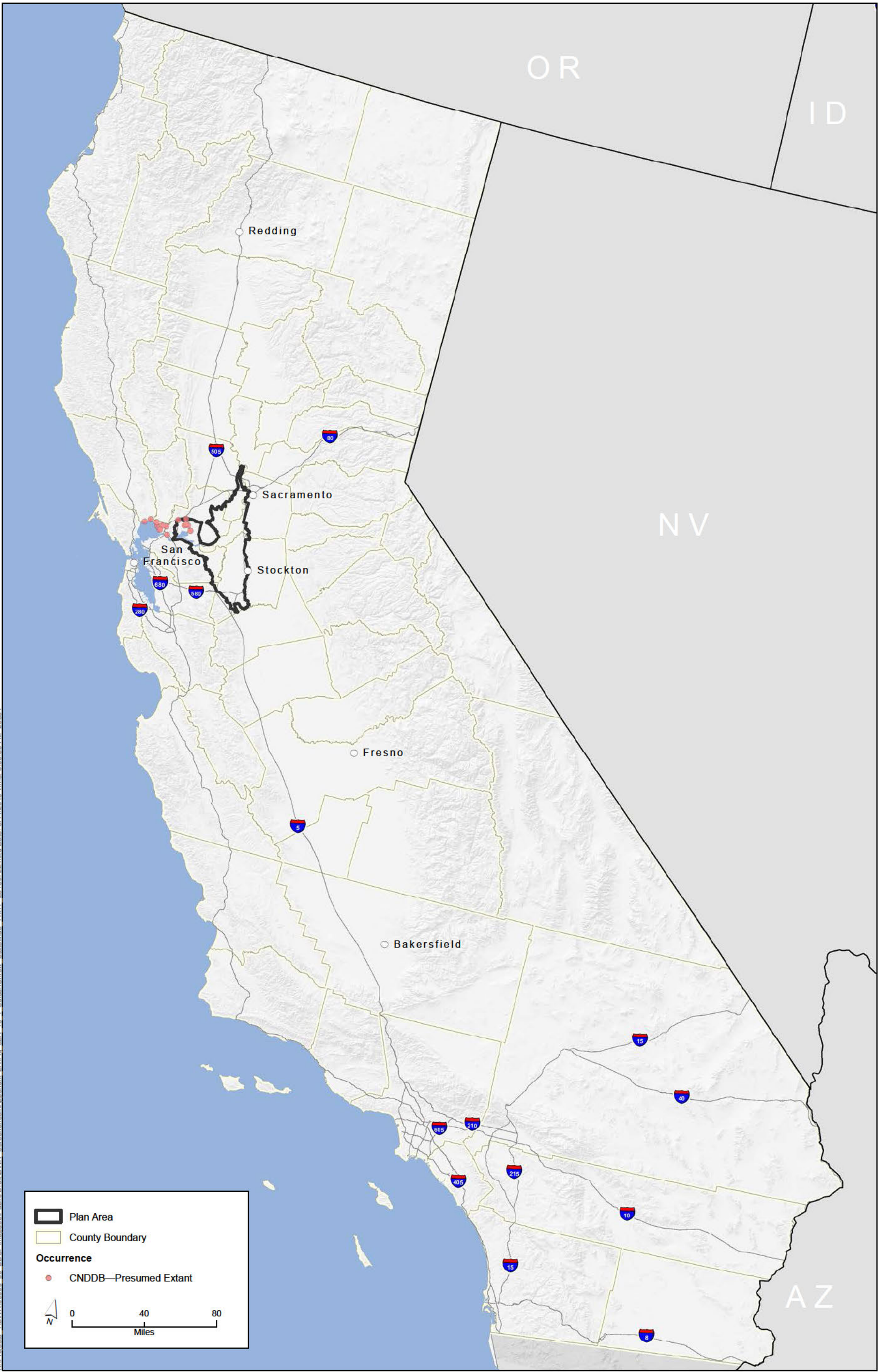
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7 **2A.16.9.2 Personal Communications**

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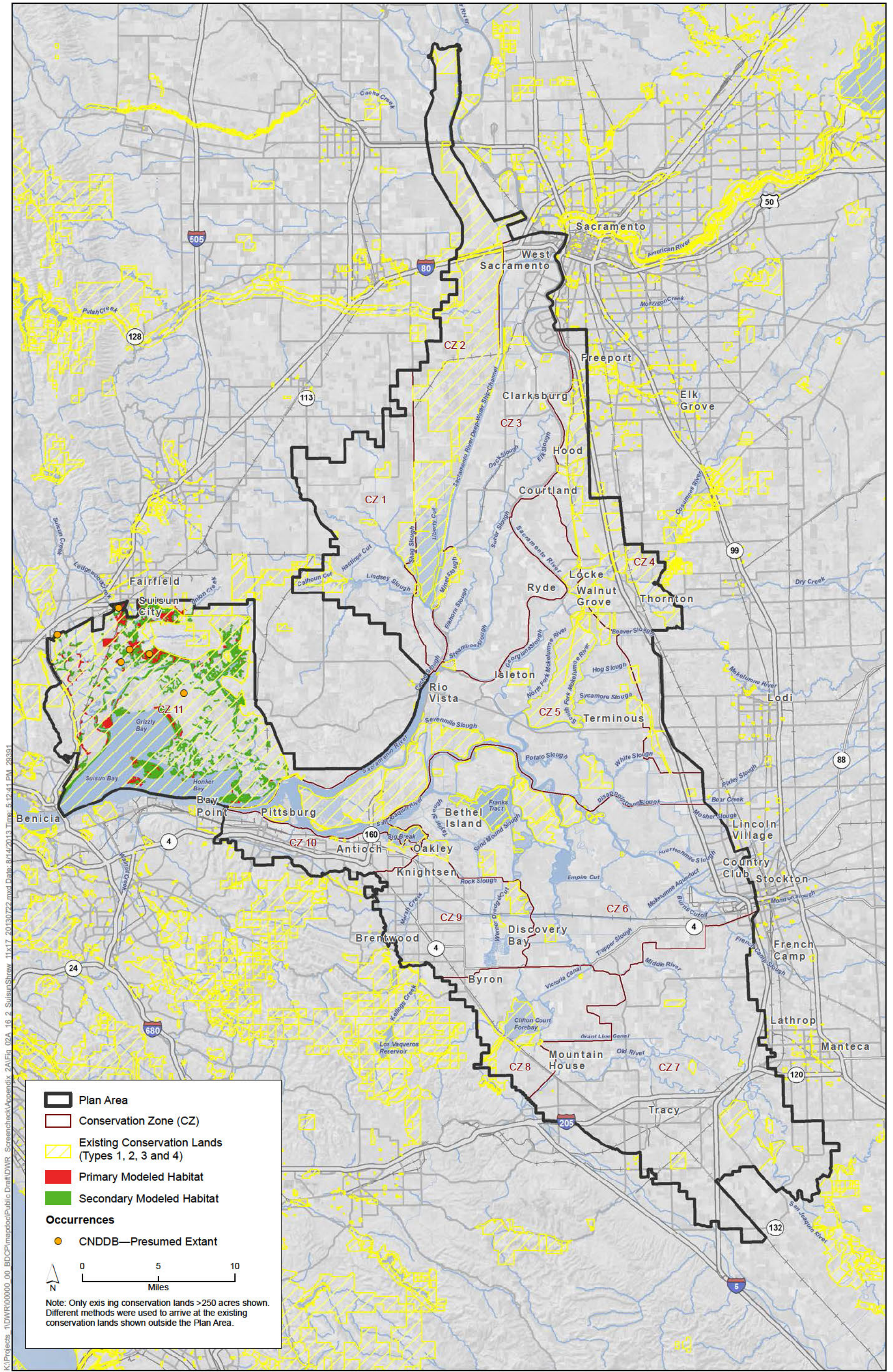
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Plan Area
 County Boundary

Occurrence
 ● CNDDB—Presumed Extant

0 40 80
 Miles

Figure 2A.16-1
 Suisun Shrew Statewide Range and Recorded Occurrences



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Legend

- Plan Area
- Conservation Zone (CZ)
- Existing Conservation Lands (Types 1, 2, 3 and 4)
- Primary Modeled Habitat
- Secondary Modeled Habitat

Occurrences

- CNDDB—Presumed Extant

0 5 10
Miles

Note: Only existing conservation lands >250 acres shown. Different methods were used to arrive at the existing conservation lands shown outside the Plan Area.

GIS Data Source: Existing Conservation Lands Outside Plan Area, CPAD 2013 and CDGF-WCB 2011; Occurrences, CNDDB June 2013.

Figure 2A.16-2
Suisun Shrew Habitat Model and Recorded Occurrences

1 Appendix 2A.17
2 California Black Rail
3 (*Laterallus jamaicensis coturniculus*)

4 **2A.17.1 Legal Status**

5 The California black rail (*Laterallus jamaicensis coturniculus*) is listed as a threatened species under
6 the California Endangered Species Act. It was listed by the California Fish and Game Commission in
7 1971. It is also designated as a Fully Protected species in California.

8 Black rail has no federal regulatory status; however, it is on the U.S. Fish and Wildlife Service
9 (USFWS) Region 1 list of Birds of Conservation Concern, species that USFWS considers potential
10 candidates for federal listing.

11 **2A.17.2 Species Distribution and Status**

12 **2A.17.2.1 Range and Status**

13 The California black rail is one of two subspecies of black rail that inhabit North America. The range
14 of the California black rail extends throughout portions of California and Arizona. The eastern black
15 rail (*Laterallus jamaicensis jamaicensis*) is found along the eastern seaboard, along the Gulf Coast,
16 and rarely at inland sites in the Midwest (Eddleman et al. 1994).

17 The historical range of the California black rail extended from the San Francisco Bay, throughout the
18 Sacramento–San Joaquin River Delta (Delta), along the coast to northern Baja California, and at
19 other southern California locales such as the Salton Sea and the lower Colorado River. Early
20 20th century breeding records indicate that black rail populations existed on coastal marshes in San
21 Diego, Los Angeles, and Santa Barbara Counties. Loss of tidal marsh habitat has resulted in the
22 extirpation of populations from much of its coastal range, particularly in Southern California and
23 much of the San Francisco Bay since the 1950s (Manolis 1978; Garrett and Dunn 1981 in California
24 Department of Water Resources 2001).

25 Figure 2A.17-1 illustrates documented occurrences of California black rail in California. The species
26 persists in remaining tidal marshes in the northern San Francisco Bay estuary, Tomales Bay, Bolinas
27 Lagoon, the Delta, Morro Bay, the Salton Sea, and the lower Colorado River (Manolis 1978; Evens et
28 al. 1991; Eddleman et al. 1994). Several small, isolated populations also still exist in southeastern
29 California and western Arizona (Evens et al. 1991). The species has also been found more recently at
30 several inland freshwater sites in the Sierra Nevada foothills in Butte, Yuba, and Nevada Counties
31 (Aigner et al. 1995; Tecklin 1999), and most recently in Clover Valley (City of Rocklin) in southern
32 Placer County (California Black Rail Project 2006). Additional detections have been made recently at
33 the Cosumnes River Preserve in South Sacramento County and Bidwell Park in Chico, Butte County
34 (Trochet 1999; Kemper and Manolis 1999).

35 Additional recent unconfirmed sightings from rice fields in the Butte Sink and Sutter County suggest
36 that there may be downslope movement from the foothill breeding population.

1 Until 1994, the black rail was unknown from the Sacramento Valley except for a single winter record
2 at the California Department of Fish and Wildlife (CDFW) Gray Lodge Wildlife Area in Butte County.
3 In 1994, a population of the rail was found occupying a freshwater marsh at the University of
4 California's Sierra Field Station in Yuba County (Aigner et al. 1995). Further examination revealed
5 that the species could be breeding at four separate freshwater marsh ponds within approximately
6 3.7 miles (6 kilometers) of each other. As a result, CDFW provided funding for a more regional
7 survey effort that resulted in additional occurrences in Butte, Yuba, and Nevada Counties (Tecklin
8 1999). Since then, the University of California has continued with the California Black Rail Project,
9 which strives to locate additional subpopulations in their Sierra Nevada foothill study area and
10 examines how each of these isolated subpopulations is functioning as a metapopulation.

11 Since 2002, this ongoing study annually samples approximately 200 wetlands (California Black Rail
12 Project 2005). Wetland occupancy has shown a downward trend since 2005 when greater than 60%
13 of wetlands were occupied to less than 40% occupied by 2010 (California Black Rail Project 2011).
14 These populations, and presumably others that remain undetected in the region, are considered to
15 be year-round residents. Given the geographic extent of this metapopulation and the consistently
16 high occupancy rate detected over the last 5 years, it is likely that additional subpopulations occur
17 elsewhere in the Sacramento Valley and Sierra Nevada foothills.

18 Declines in populations of the black rail in California are a result of habitat loss and degradation
19 along with an increase in exotic predators such as black rats and red foxes (Evens et al. 1991).
20 However, because there were no estimates of historical population levels, the extent of population
21 declines is not fully understood. Evens et al. (1991) examined relative abundance of rails at various
22 locations within the species' range and determined that more than 80% of the remaining population
23 is confined to the northern reaches of the San Francisco Bay estuary. They also determined that the
24 species was subject to continuing and ongoing population decline resulting from habitat loss and/or
25 degradation.

26 **2A.17.2.2 Distribution and Status in the Plan Area**

27 Within the San Francisco Bay/Sacramento–San Joaquin River Delta (Bay-Delta) region, California
28 black rail populations are restricted primarily to the remaining tidal marshlands of the northern San
29 Francisco Bay estuary, the vicinity of Suisun and Napa Marshes, and the midchannel islands in the
30 Delta. In Suisun Marsh, a high abundance of black rails has been found at east Mallard Island and
31 moderate abundances at South Joice Island, Pacheco Creek, East Peyton Slough, Cutoff Island,
32 Peytonia Slough, and Southampton Bay (Spautz et al. 2005). California black rails have also been
33 recorded in Nurse Slough and on Ryer and Row islands in Suisun Bay (California Department of Fish
34 and Game 2011). CDFW conducted surveys in Suisun Marsh in 2009 and 2010. In 2009 they found
35 California black rails at Peytonia and Cutoff Sloughs (and Point Edith Marsh immediately south of
36 the Plan Area boundary) (Estrella 2009). No black rails were recorded in 2010 (Estrella pers.
37 comm.)

38 Surveys conducted by CDFW in the early 1990s found small numbers of black rails at several
39 locations in the central Delta, including White, Little Potato, Disappointment, and Whiskey Sloughs;
40 midchannel islands in Middle and San Joaquin Rivers; Holland and Palm Tracts; and Mildred, Bacon,
41 and Mandeville Islands (California Department of Fish and Game 2011). They have also been
42 recorded on Sherman and Browns islands at the lower reach of the Sacramento River (California
43 Department of Fish and Game 2011). The California Department of Water Resources (DWR)

1 conducted surveys in Delta 2009 and 2010 and found nesting pairs at White Slough and on several
2 midchannel islands (*Delta Habitat Conservation and Conveyance Program 2011*).

3 Overall, habitat availability in the Delta is restricted to remnant wetland sites that are generally
4 unavailable for agricultural uses. Insufficient data have been collected to estimate black rail
5 populations in the Plan Area; however, the small populations found in the central Delta portion of
6 the Plan Area likely represent a relatively small proportion of the population in the Bay-Delta region.
7 Regardless, these small populations that persist east of Suisun Marsh are important relative to the
8 overall range and dispersal capabilities of the species.

9 **2A.17.3 Habitat Requirements and Special** 10 **Considerations**

11 California black rails inhabit saltwater, brackish, and freshwater marshes (Grinnell and Miller 1944;
12 Manolis 1978; Spautz et al. 2005). A highly secretive and rarely observed bird, it appears to have a
13 preference in coastal areas for tidal salt marshes dominated by dense pickleweed (*Salicornia*
14 *pacifica*) with an open structure below. This provides a dense canopy for protective cover while
15 providing nesting habitat and accessibility below the canopy (Evens and Page 1983). Rails are
16 susceptible to predation by herons, egrets, northern harriers, short-eared owls, and several
17 mammalian predators. A dense canopy that provides optimal cover is essential for survival.

18 Black rails tend to be associated with areas where *Schoenoplectus* (formerly *Scirpus*) spp. and
19 *Salicornia* border each other. Evens et al. (1991) found rails in areas with a mosaic of *Juncus* (40%),
20 *Schoenoplectus* (30%), *Triglochin* (10%), *Grindelia* (<10%), *Distichlis* (less than 10%), and *Typha*
21 (less than 10%). In Suisun Marsh, presence of black rails occurs in conjunction with a pickleweed-
22 alkali heath-American bulrush plant association in the high marsh zone. Data from Spautz et al.
23 (2005) indicate that black rails prefer marshes that are close to water (bay or river), large, away
24 from urban areas, and saline to brackish with a high proportion of *Salicornia*, *Grindelia*,
25 *Bolboschoenus maritimus* ssp. *paludosus* (formerly *Scirpus maritimus*), *Juncus*, and *Typha*. Escape
26 cover is critical to these birds. Rail nests consist of loosely made, deep cups either at ground level or
27 slightly elevated. Nests are concealed in dense marsh vegetation near the upper limits of tidal
28 flooding (California Department of Water Resources 2001).

29 At Suisun Marsh, low marsh habitats dominated by *Schoenoplectus acutus* and *S. californicus* do not
30 provide breeding habitat, but they are used by black rails for foraging. In addition, upland transition
31 zones provide both foraging habitat and refuge during extreme high tide events. Finally, managed
32 wetlands that are intensively managed (e.g., by mowing and discing) for waterfowl generally
33 provide only marginal habitat for this species, while less intensively managed shallow-water areas
34 may provide more suitable habitat. Collectively, managed wetlands are considered secondary
35 habitat compared to tidal middle and high marsh wetlands.

36 CDFW and DWR surveyors recorded black rails at instream islands in the central Delta and at one
37 managed marsh on the eastern edge of the Delta during the 2009 and 2010 breeding seasons
38 (California Department of Water Resources et al. 2012). The instream islands consisted of mixed
39 tule (*Schoenoplectus* spp.) wetland and willow-dogwood scrub. The managed marsh consisted of two
40 tule-dominated wetlands in the White Slough Wildlife Area northwest of Stockton.

1 Away from coastal estuaries and salt marshes, black rails are restricted to breeding in freshwater
2 marshes with stands of tule, cattail, bulrush, and sedge (*Carex* spp.) (Eddleman et al. 1994). These
3 sites are very shallow (usually less than 3 centimeters), but require a perennial water source. A
4 relatively narrow range of conditions is required for occupancy and successful breeding. Water
5 depth is an important parameter for successful nest sites, because rising water levels can prevent
6 nesting or flood nests and reduce access to foraging habitat (Eddleman et al. 1994). Too little water
7 will lead to abandonment of the site until the water source is reestablished. Primary factors
8 determining their presence are annual fluctuations in water levels and shallow water depth (less
9 than 3 centimeters) (Rosenberg et al. 1991; Eddleman et al. 1994; Conway et al. 2002). No
10 information is available on minimum patch size for the California black rail in the Central Valley and
11 Delta Region; however, in the foothills of the central Sierra Nevada, rails are in marshes ranging
12 from 0.5 to 25 acres (0.2 to 10.1 hectares) in size, with 32% of occupied sites in wetlands less than
13 0.75 acre (0.3 hectare) (Tecklin 1999). The discovery of these Sierra Nevada populations suggests
14 that the species is able to colonize isolated habitat patches (Aigner et al. 1995; Trulio and Evens
15 2000).

16 Black rails occur in marshland only, a habitat mostly destroyed or modified in the western United
17 States since the mid-1800s (Atwater et al. 1979; Zedler 1982; Josselyn 1983; Nichols et al. 1986 in
18 California Department of Water Resources 2001). Populations and numbers have and will continue
19 to decline as loss and alteration of habitat continues. Currently, the species is confined to mostly
20 pristine remnants of historical tidal marshlands, mainly along the large tributaries and shoreline of
21 northern San Pablo Bay, along the Carquinez Strait, and throughout parts of Suisun Bay (Evens et al.
22 1991; Spautz et al. 2005). The marshes of San Pablo and Suisun Bays are important in that they are
23 currently the last large refuge areas for a viable population. However, recent observations of
24 California black rails using restored wetlands in the Bay area (Herzog et al. 2004; Liu et al. 2006)
25 provide hope that for future population expansion, and success for restoration opportunities in
26 Suisun Marsh and the Delta.

27 **2A.17.4 Life History**

28 **2A.17.4.1 Description**

29 The California black rail is a small (12 to 15 centimeters [4.7 to 5.9 inches] long), secretive, marsh-
30 associated bird (Eddleman et al. 1994). They are black to gray in color with a small black bill, white
31 speckled sides and back, and a deep chestnut brown nape (California Department of Fish and Game
32 1999). Difficult to observe, rails are usually identified by their call.

33 **2A.17.4.2 Seasonal Patterns**

34 Very little information is available on seasonal patterns, timing of reproduction, dispersal, or other
35 activities. The breeding season begins as early as February with pair formation and extends through
36 approximately early to mid-June. Egg laying peaks around May 1 (Eddleman et al. 1994). The species
37 is generally known as a medium-distance migrant that winters in Mexico and Central America,
38 although San Francisco Bay black rails are considered year-round residents, as are those from inland
39 populations in central California. At these locations, seasonal movements, including juvenile
40 dispersal and adult relocation to other wetland breeding sites, occur each year sometime during the
41 nonbreeding season between approximately August and February (Tecklin 1999).

2A.17.4.3 Reproduction

Black rails are monogamous birds. They build cup nests with a woven canopy in dead or new emergent vegetation over shallow water less than 3 centimeters (1.2 inches) in depth (Eddleman et al. 1994). They initiate egg laying within a few days after nest construction is complete. Rails in California usually lay one single brood with an average clutch size of six eggs (range equals three to eight eggs) (Eddleman et al. 1994). Occasionally there are multiple nesting attempts but there is no evidence of multiple broods being produced (Spautz pers. comm.). The incubation period ranges from 17 to 20 days and both adults apparently incubate the eggs (Flores and Eddleman 1993); however, there is very limited data on this period. After hatching, the semiprecocial young leave the nest within a day, but at least one parent continues to brood the young for several additional days (Eddleman et al. 1994). Limited information is available on length of brooding period, timing of fledging, parental care, or reproductive success.

2A.17.4.4 Home Range and Territory Size

California black rails have small home ranges in the breeding season. In north San Francisco Bay tidal marshes, fixed-kernel home ranges (representing 95% utilization distribution) averaged 1.5 acres (0.6 hectare) and core use areas (representing the 50% utilization distribution) averaged 0.3 acre (0.1 hectare) (Tsao et al. 2009a). For comparison, minimum convex polygon home ranges for San Francisco Bay black rails averaged 0.6 acre (0.2 hectare) (Tsao et al. 2009a). Studies of other rail species showed increased home range sizes outside of the breeding season (Bookhout and Stenzel 1987; Conway 1990); however, black rails in Arizona, where water levels remain steady throughout the year, showed no difference in home range size across seasons (Flores and Eddleman 1991).

2A.17.4.5 Foraging Behavior and Diet

Very little information is available on the foraging behavior of the black rail. The species is assumed to be an opportunistic daytime feeder that forages exclusively in wetland habitat, presumably on or near the ground at the edges of emergent vegetation. Its diet consists of insects, small mollusks, amphipods, and other invertebrates, and seeds from bulrushes (*Schoenoplectus* spp.) and cattails (*Typha* spp.) (Eddleman et al. 1994).

2A.17.5 Threats and Stressors

Throughout its range, the primary threat to California black rail is the loss and fragmentation of habitat from urbanization, flood control projects, agricultural practices, hydrologic changes that affect water regimes, and sea level rise. The most significant historical threat was the draining of tidal marshes, which may be responsible for over 90% of the population declines of this species, and which is still occurring in some areas, albeit at a slower rate.

At inland sites, agricultural practices, livestock grazing, and urbanization may threaten individual subpopulations. Use of pesticides, including those used for mosquito control programs may also have unintended consequences for black rails. These isolated subpopulations are also susceptible to metapopulation dynamics and stochastic variables (Evens et al. 1991), meaning they are more susceptible to localized extirpation from processes such as storm events or disease. Other potential

1 threats include increased predation by domestic cats and by native predators as a result of
2 hydrologic and vegetation changes that increase black rail susceptibility to predation, pollution and
3 its effect on freshwater marshes, and collisions with automobiles and utility lines.

4 Data gaps relating to many aspects of the ecology of the black rail are significant, including minimum
5 patch size for successful breeding colonies, parameters of population sinks, sources of mortality, site
6 fidelity and movement in winter, winter diet, and foraging ecology.

7 Because black rails reside year-round in tidal marshes throughout the Bay-Delta region where
8 sediment methylmercury production is high (Marvin-DiPasquale et al. 2003), they may be
9 particularly vulnerable to methylmercury contamination. Black rails at north San Francisco Bay tidal
10 marshes had lower methylmercury concentrations than other waterbirds at San Francisco Bay
11 (Ackerman et al. 2007; Tsao et al. 2009b), likely due to their low-trophic-level invertebrate diet
12 (Eddleman et al. 1994) However, 78% of black rail feather samples contained mercury at higher
13 levels than those associated with adverse reproductive effects in mallards and ring-necked
14 pheasants (Heinz 1979; Eisler 2000); and 9% of blood samples fell within the range for moderate
15 risk of reproductive effects in common loons (Evers et al. 2008). Because methylmercury sensitivity
16 varies widely among species, the effects of methylmercury contamination on the San Francisco Bay
17 black rail population are unclear.

18 2A.17.6 Relevant Conservation Efforts

19 The California black rail is a covered species in several neighboring regional habitat conservation
20 plans/natural communities conservation plans, including the *San Joaquin County Multi-species*
21 *Habitat Conservation and Open Space Plan* (San Joaquin Council of Governments 2000) , the *Solano*
22 *Multispecies Habitat Conservation Plan* (Solano County Water Agency 2009), the *Yolo Natural*
23 *Heritage Program Plan Habitat Conservation Plan/Natural Community Conservation Plan* (Yolo
24 County Habitat Conservation Plan/Natural Community Conservation Plan Joint Powers Agency
25 2011), and the *Butte Regional Conservation Plan* (Butte County Association of Governments 2011)
26 Several management plans have outlined threats to California black rails and provided
27 recommendations for conservation (Trulio and Evens 2000). Recommendations focus primarily on
28 protection of high-value habitats; however, few actual habitat protection or species conservation
29 efforts specific to the California black rail have been undertaken to date.

30 The CALFED Bay-Delta Ecosystem Restoration Program Plan's *Multi-Species Conservation Strategy*
31 designates the California black rail as a Contribute to Recovery species (CALFED Bay-Delta Program
32 2000). This means that the Ecosystem Restoration Program will undertake actions under its control
33 and within its scope that are necessary to contribute to the recovery of the species. Recovery is
34 equivalent to the requirements of delisting a species under federal and state endangered species
35 acts.

36 2A.17.7 Species Habitat Suitability Model

37 The methods used to formulate species habitat suitability models, and the limitations of these
38 models, are described in Section 2A.0.17, *Species Habitat Suitability Model Methods*.

2A.17.7.1 GIS Model Data Sources

The California black rail model uses vegetation types and associations from the following data sets: BDCP composite vegetation layer (Hickson and Keeler-Wolf 2007 [Delta], Boul and Keeler-Wolf 2008 [Suisun Marsh], TAIC 2008 [Yolo Basin]), aerial photography (U.S. Department of Agriculture 2005 & 2010), and land use survey of the Delta and Suisun Marsh area-version 3 (California Department of Water Resources 2007). Using these data sets, the model maps the distribution of suitable California black rail habitat in the Plan Area. Vegetation types were assigned based on the species requirements as described above and the assumptions described below.

2A.17.7.2 Habitat Model Description

In the central Delta portion of the Plan Area, California black rail may be found in patches of tidal freshwater emergent wetland found along the perimeter of sloughs and on in-channel islands of larger watercourses (Figure 2A.17-2) (National Audubon Society 2008; Gifford pers. comm.). The habitat mapping region used in the California black rail model is Suisun Marsh, the Delta west of Sherman Island, and the central and northern Delta.

The model identifies suitable habitat as tidal and nontidal, brackish, and freshwater marsh with appropriate vegetation alliances, especially those dominated by pickleweed (*Salicornia* spp.), bulrush (*Scirpus americanus*), and cattail (*Typha* spp.). Because California black rail vegetation associations vary by location in the Plan Area, the primary and secondary habitat models have three geographically distinct types: Suisun Marsh, Delta, and midchannel islands in the Delta.

In Suisun Marsh, primary habitat includes all *Scirpus americanus*-, *Typha* spp.-, and *Salicornia* spp.-dominated patches in the tidal brackish emergent wetland natural community. When *Scirpus americanus*-, *Typha* spp.-, and *Salicornia* spp.-dominated vegetation types occur in the managed wetland natural community, they are secondary California black rail habitat. Vegetation communities dominated by *Scirpus acutus* and *Scirpus californicus* are secondary habitat only when adjacent to primary or secondary habitat types in Suisun Marsh. All secondary vegetation types in Suisun Marsh are restricted to within 750 meters of primary modeled habitat.

In the Delta, there are two California black rail habitat model types: Delta and midchannel islands. The vegetation types included as primary or secondary habitat in each model type varies; however, for both the Delta and midchannel island model types, primary and secondary vegetation patches must combine to meet a 4-acre minimum mapping unit requirement. The 4-acre patch can be composed of both primary and secondary vegetation types.

California black rail primary habitat in the Delta model type includes *Scirpus americanus*- and *Typha* spp.-dominated patches in the tidal and nontidal freshwater emergent wetland natural communities. Modeled secondary habitat in the Delta primarily includes vegetation communities dominated by other *Scirpus* species (see list below) in tidal and nontidal freshwater emergent wetland natural communities. In the Delta model type, *Scirpus actus* pure and *Scirpus acutus-Typha latifolia* are not included in the primary or secondary habitat model.

To capture unique habitat types on midchannel islands in the Delta, CDFW created a separate midchannel island GIS layer. Primary and secondary modeled habitat on the midchannel include riparian and tidal and nontidal freshwater emergent wetland vegetation communities. When the riparian vegetation community types are adjacent to the selected emergent wetland types, the

1 habitat is considered primary. Secondary habitat consists of those emergent wetland types when not
2 directly adjacent to riparian vegetation patches.

3 The black rail model in Suisun Marsh includes the below-listed types from the BDCP composite
4 vegetation layer. The primary model includes these vegetation patches when mapped within the
5 tidal brackish emergent wetland community, and the secondary habitat model includes these
6 patches when mapped within the managed wetland natural community. No minimum patch size is
7 applied to these areas. All secondary habitat in Suisun Marsh is constrained to occur within
8 750 meters of primary habitat.

- 9 • *Distichlis/Salicornia*
- 10 • *Salicornia* (generic)
- 11 • *Salicornia virginica*
- 12 • *Salicornia/Cotula*
- 13 • *Salicornia/Atriplex*
- 14 • *Salicornia/annual grass*
- 15 • *Salicornia/Crypsis*
- 16 • *Salicornia/Polygonum–Xanthium–Echinochloa*
- 17 • *Salicornia/Sesuvium*
- 18 • Mixed *Scirpus* mapping unit
- 19 • *Typha angustifolia–Distichlis spicata*
- 20 • *Scirpus(californicus or acutus)/Rosa*
- 21 • *Schoenoplectus (californicus or acutus)/wetland herb*
- 22 • *Schoenoplectus (californicus or acutus)–Typha spp.*
- 23 • *Scirpus americanus* (generic)
- 24 • *Scirpus americanus/Lepidium*
- 25 • *Scirpus americanus/Potentilla*
- 26 • *Schoenoplectus californicus/S. acutus*
- 27 • Mixed *Scirpus/floating aquatics (Hydrocotyle–Eichhornia)*
- 28 • Mixed *Scirpus/submerged aquatics (Egeria–Cabomba–Myriophyllum spp.)*
- 29 • *Phragmites australis*
- 30 • *Scirpus acutus*–pure
- 31 • *Scirpus maritimus*
- 32 • *Scirpus maritimus/Salicornia*
- 33 • *Typha angustifolia/S. americanus*
- 34 • *Typha* species (generic)
- 35 • Bulrush–cattail freshwater marsh NFD super alliance

- 1 • *Scirpus americanus/S. californicus/S. acutus*
- 2 • *Scirpus maritimus/Sesuvium*
- 3 • *Typha angustifolia/Phragmites*
- 4 • *Typha angustifolia/Polygonum–Xanthium–Echinochloa*
- 5 • *Distichlis–Juncus–Triglochin–Glaux*
- 6 • *Distichlis–S. americanus*
- 7 • *Distichlis–Juncus*
- 8 • *Calystegia–Euthamia*
- 9 • *Distichlis/Salicornia*
- 10 • *Distichlis/S. americanus*
- 11 • *Distichlis/Juncus/Calystegia/Euthamia*
- 12 • *Lepidium* (generic)
- 13 • Narrow-leaf cattail (*Typha angustifolia*)
- 14 • American bulrush (*Scirpus americanus*)

15 The following vegetation types are selected as secondary black rail habitat in Suisun Marsh when
 16 adjacent to primary or secondary habitat. All secondary habitat in Suisun Marsh is constrained to
 17 occur within 750 meters of primary habitat.

- 18 • *Scirpus acutus–Typha angustifolia* (secondary)
- 19 • *Scirpus acutus–Typha latifolia* (secondary)
- 20 • *Scirpus acutus–Typha latifolia–Phragmites australis* (secondary)
- 21 • *Scirpus californicus–Eichhornia crassipes* (secondary)
- 22 • *Scirpus californicus–Scirpus acutus* (secondary)
- 23 • *Scirpus californicus/S. acutus* (secondary)

24 The following vegetation types are included in the Delta model type as primary habitat when
 25 mapped as tidal or nontidal freshwater emergent wetland. Primary and secondary model patches
 26 must combine to meet the 4-acre minimum mapping unit requirement. *Scirpus actus* pure and
 27 *Scirpus acutus–Typha latifolia* are not included in the primary or secondary habitat model.

- 28 • *Distichlis/Salicornia*
- 29 • *Salicornia* (generic)
- 30 • *Salicornia virginica*
- 31 • *Salicornia/Cotula*
- 32 • *Salicornia/Atriplex*
- 33 • *Salicornia*/annual grass
- 34 • *Salicornia/Crypsis*

- 1 • *Salicornia/Polygonum-Xanthium-Echinochloa*
- 2 • *Salicornia/Sesuvium*
- 3 • Mixed *Scirpus* mapping unit
- 4 • *Scirpus americanus* (generic)
- 5 • *Typha angustifolia* (dead stalks)
- 6 • *Typha angustifolia-Distichlis spicata*
- 7 • American bulrush (*Scirpus americanus*)
- 8 • Broad-leaf cattail (*Typha latifolia*)
- 9 • Narrow-leaf cattail (*Typha angustifolia*)
- 10 • *Distichlis-Juncus-Triglochin-Glaux*
- 11 • *Distichlis/S. americanus*
- 12 • *Distichlis spicata-Juncus balticus*
- 13 • *Distichlis/Juncus*
- 14 • *Calystegia/Euthamia*
- 15 • *Lepidium latifolium-Salicornia virginica-Distichlis spicata*
- 16 • Pickleweed (*Salicornia pacifica*)
- 17 • Perennial pepperweed (*Lepidium latifolium*)
- 18 • *Phragmites australis*

19 The following vegetation types are included in the Delta model type as secondary habitat when
 20 mapped as tidal or nontidal freshwater emergent wetland. Primary and secondary model patches
 21 must combine to meet the 4-acre minimum mapping unit requirement. *Scirpus actus* pure and
 22 *Scirpus acutus-Typha latifolia* mapped within the tidal freshwater emergent wetland natural
 23 community are not included in the primary or secondary habitat model.

- 24 • Mixed *Scirpus*/floating aquatics (*Hydrocotyle-Eichhornia*) (secondary)
- 25 • Mixed *Scirpus*/submerged aquatics (*Egeria-Cabomba-Myriophyllum* spp.) (secondary)
- 26 • *Scirpus acutus-Typha angustifolia*
- 27 • *Scirpus acutus-(Typha latifolia)-Phragmites australis*
- 28 • *Scirpus californicus-Eichhornia crassipes*
- 29 • *Scirpus californicus-Scirpus acutus*
- 30 • *Scirpus californicus/S. acutus*
- 31 • California bulrush (*Scirpus californicus*)
- 32 • Hard-stem bulrush (*Scirpus acutus*)

- 1 The below-listed riparian vegetation types are included in the primary portion of the midchannel
 2 island model type. Primary and secondary model patches must combine to meet the 4-acre
 3 minimum mapping unit requirement to be included in the model.
- 4 • Arroyo willow (*Salix lasiolepis*)
 - 5 • *Baccharis pilularis*/annual grasses & herbs
 - 6 • Blackberry (*Rubus discolor*)
 - 7 • Buttonbush (*Cephalanthus occidentalis*)
 - 8 • California dogwood (*Cornus sericea*)
 - 9 • California wild rose (*Rosa californica*)
 - 10 • *Cornus sericea*–*Salix exigua*
 - 11 • *Cornus sericea*–*Salix lasiolepis*/*Phragmites australis*
 - 12 • Coyotebush (*Baccharis pilularis*)
 - 13 • Intermittently or temporarily flooded deciduous shrublands
 - 14 • Narrow-leaf willow (*Salix exigua*)
 - 15 • Blackberry (*Rubus discolor*)
 - 16 • *Salix exigua* (*Salix lasiolepis*–*Rubus discolor*–*Rosa californica*)
 - 17 • *Salix gooddingii*–*Quercus lobata*/wetland herbs
 - 18 • *Salix gooddingii*/*Rubus discolor*
 - 19 • *Salix gooddingii*/wetland herbs
 - 20 • *Salix lasiolepis* (*Cornus sericea*)/*Schoenoplectus* spp. –(*Phragmites australis*–*Typha* spp.) complex
 - 21 • *Salix lasiolepis*-mixed brambles (*Rosa californica*–*Vitis californica*–*Rubus discolor*)
 - 22 • *Distichlis*/*Salicornia*
 - 23 • *Salicornia* (generic)
 - 24 • *Salicornia virginica*
 - 25 • *Salicornia*/*Cotula*
 - 26 • *Salicornia*/*Atriplex*
 - 27 • *Salicornia*/annual grass
 - 28 • *Salicornia*/*Crypsis*
 - 29 • *Salicornia*/*Polygonum*–*Xanthium*–*Echinochloa*
 - 30 • *Salicornia*/*Sesuvium*
 - 31 • Mixed *Scirpus* mapping unit
 - 32 • Mixed *Scirpus*/floating aquatics (*Hydrocotyle*–*Eichhornia*) complex (secondary)
 - 33 • Mixed *Scirpus*/submerged aquatics (*Egeria*–*Cabomba*–*Myriophyllum* spp.) (secondary)
 - 34 • *Scirpus acutus* pure

- 1 • *Scirpus acutus*–*Typha angustifolia*
- 2 • *Scirpus acutus*–(*Typha latifolia*)–*Phragmites australis*
- 3 • *Scirpus californicus*–*Eichhornia crassipes*
- 4 • *Scirpus californicus*–*Scirpus acutus*
- 5 • *Scirpus californicus*/*S. acutus*
- 6 • *Scirpus americanus* (generic)
- 7 • *Typha angustifolia* (dead stalks)
- 8 • *Typha angustifolia*–*Distichlis spicata*
- 9 • American bulrush (*Scirpus americanus*)
- 10 • Broad-leaf cattail (*Typha latifolia*)
- 11 • Narrow-leaf cattail (*Typha angustifolia*)
- 12 • *Distichlis*–*Juncus*–*Triglochin*–*Glaux*
- 13 • *Distichlis*/*S. americanus*
- 14 • *Distichlis spicata*–*Juncus balticus*
- 15 • *Distichlis*/*Juncus*
- 16 • *Calystegia*/*Euthamia*
- 17 • *Lepidium latifolium*–*Salicornia pacifica*–*Distichlis spicata*
- 18 • Pickleweed (*Salicornia pacifica*)
- 19 • Perennial pepperweed (*Lepidium latifolium*)
- 20 • *Distichlis spicata*–*Salicornia virginica*
- 21 • *Salicornia virginica*–*Cotula coronopifolia*
- 22 • *Salicornia virginica*–*Distichlis spicata*

23 In 2011, and again in 2012, the species habitat models were updated to include previously
 24 unmapped portions of the Plan Area. The methods used to map these new analysis areas differ from
 25 the original methods and are described in Section 2A.0.1.7, *Species Habitat Suitability Model*
 26 *Methods*. For most areas newly mapped, vegetation data were not available at the alliance level as in
 27 the rest of the Plan Area and so most of the new analysis areas were mapped at the natural
 28 community level. In the new analysis areas, the following natural communities and alliances, where
 29 the information was available, were assumed to provide habitat for California black rail:

- 30 • Managed wetland
- 31 • Nontidal freshwater perennial emergent wetland
- 32 • Tidal brackish emergent wetland
- 33 • Tidal freshwater emergent wetland

2A.17.7.3 Assumptions

- **Assumption:** In the Delta model type, California black rail habitat must meet a 4-acre minimum mapping unit requirement. Four-acre patches can be composed of contiguous primary and secondary patches.

Rationale: Limited information is available on minimum habitat patch size for black rail in the Delta region. Tsao et al. (2009a) calculated an average home range size of 1.5 acres and average core use areas (representing the 50% utilization distribution) of 0.3 acre for the San Francisco Bay estuary. For purposes of this model, a minimum patch size of 4 acres is used, relying on surveys conducted in the midchannel islands and size of the smallest island with black rail detection is 4 acres (Tsao pers. comm.).

- **Assumption:** Primary and secondary habitat types are *Scirpus*- and *Typha*-dominated emergent wetlands.

Rationale: Factors that determine occupancy include water depth and a perennial water source. Very shallow water (usually less than 1.2 inches) is required. In general, a relatively narrow range of conditions is required for occupancy and successful breeding (Eddleman et al. 1994). For purposes of this model, it is assumed that these conditions are met in all *Scirpus*- and *Typha*-dominated tidal freshwater emergent wetlands. This also likely results in an overestimate of potentially occupied habitat for this species. To better define habitats of most value to this species, habitats unlikely to be used for breeding were classified as secondary habitat. These include low marsh dominated by *Scirpus acutus* and *Scirpus californicus* and emergent wetland types in managed wetlands.

- **Assumption:** California black rail habitat is constrained to 750 meters within flooded diked wetlands adjacent to tidal wetlands in the Suisun Marsh.

Rationale: Black rails are occasionally observed by CDFW and DWR staff in flooded, diked wetlands adjacent to tidal wetlands in Suisun Marsh (California Department of Fish and Game 2012). It is not known if California black rails actually nest in these locations. The most common locations of these observations are diked ponds between Goodyear Slough and Suisun Bay (five observations between 2002 and 2012) and the western diked portion of Hill Slough Wildlife Area (three observations between 2002 and 2010). Typically, these observations are within 100 meters of tidal marsh. At Hill Slough Wildlife Area, black rails have been observed up to 600 meters from tidal marsh. Therefore, a 750-meter buffer was applied to this model (Estrella pers. comm.).

- **Assumption:** Black rail habitat in the nonisland portions of the Delta does not include *Scirpus actus* pure and *Scirpus acutus*-*Typha latifolia*

Rationale: Black rails are not known to inhabit large, dense patches of *Scirpus* or *Typha* that are not proximate to some upland type, and these two alliances were used to represent dense, monotypic stands (Spautz and Clipperton pers. comm.).

2A.17.8 Recovery Goals

A USFWS recovery plan has not been prepared for this species and no recovery goals have been established; however, the CALFED Bay-Delta Ecosystem Restoration Program Plan's *Multi-Species*

1 *Conservation Strategy* designates the California black rail as “Contribute to Recovery” (CALFED Bay-
2 Delta Program 2000). This means that the Ecosystem Restoration Program will undertake actions
3 under its control and within its scope that are necessary to contribute to the recovery of the species.
4 Recovery is equivalent to the requirements of delisting a species under federal and state endangered
5 species acts.

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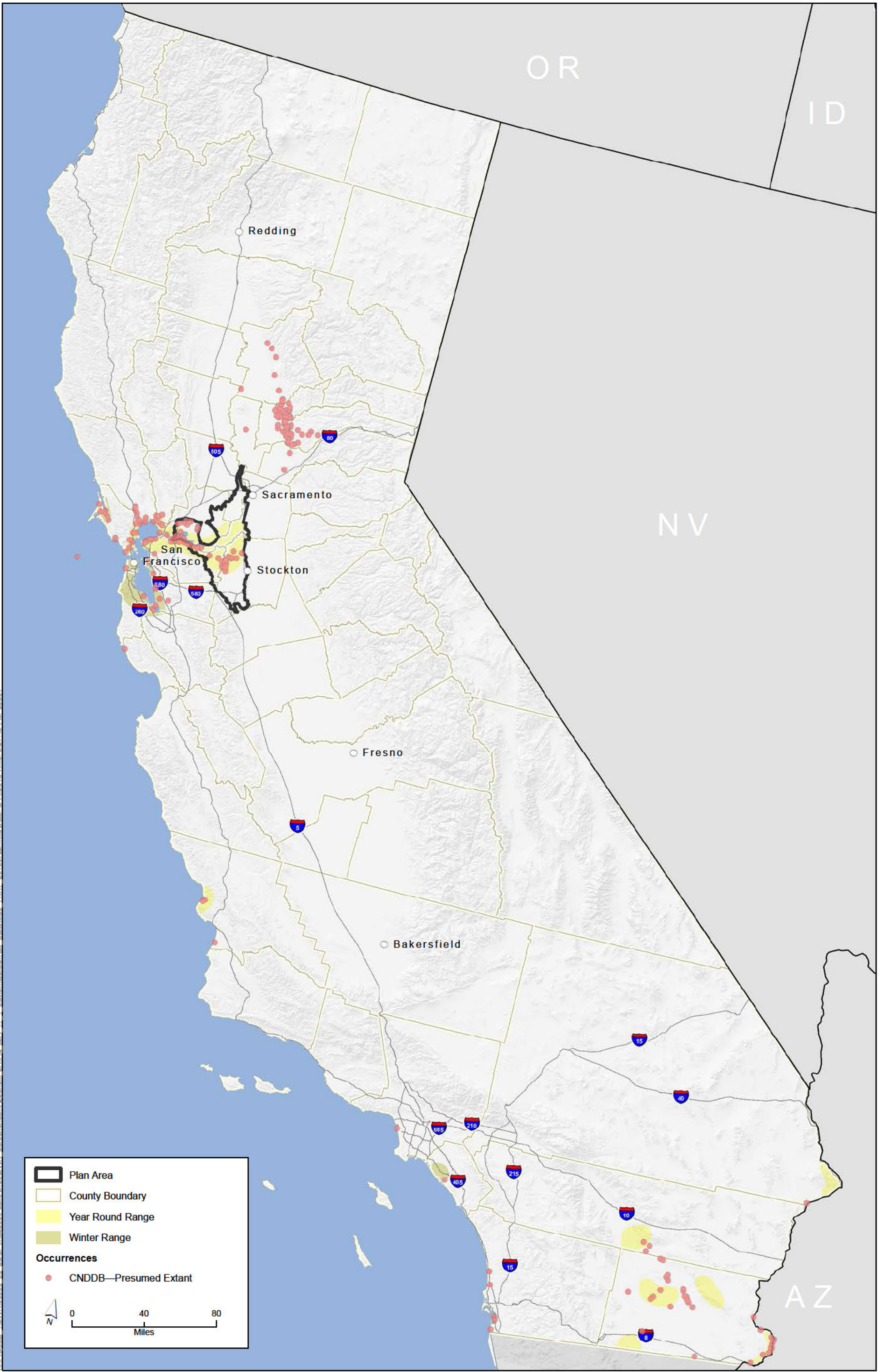
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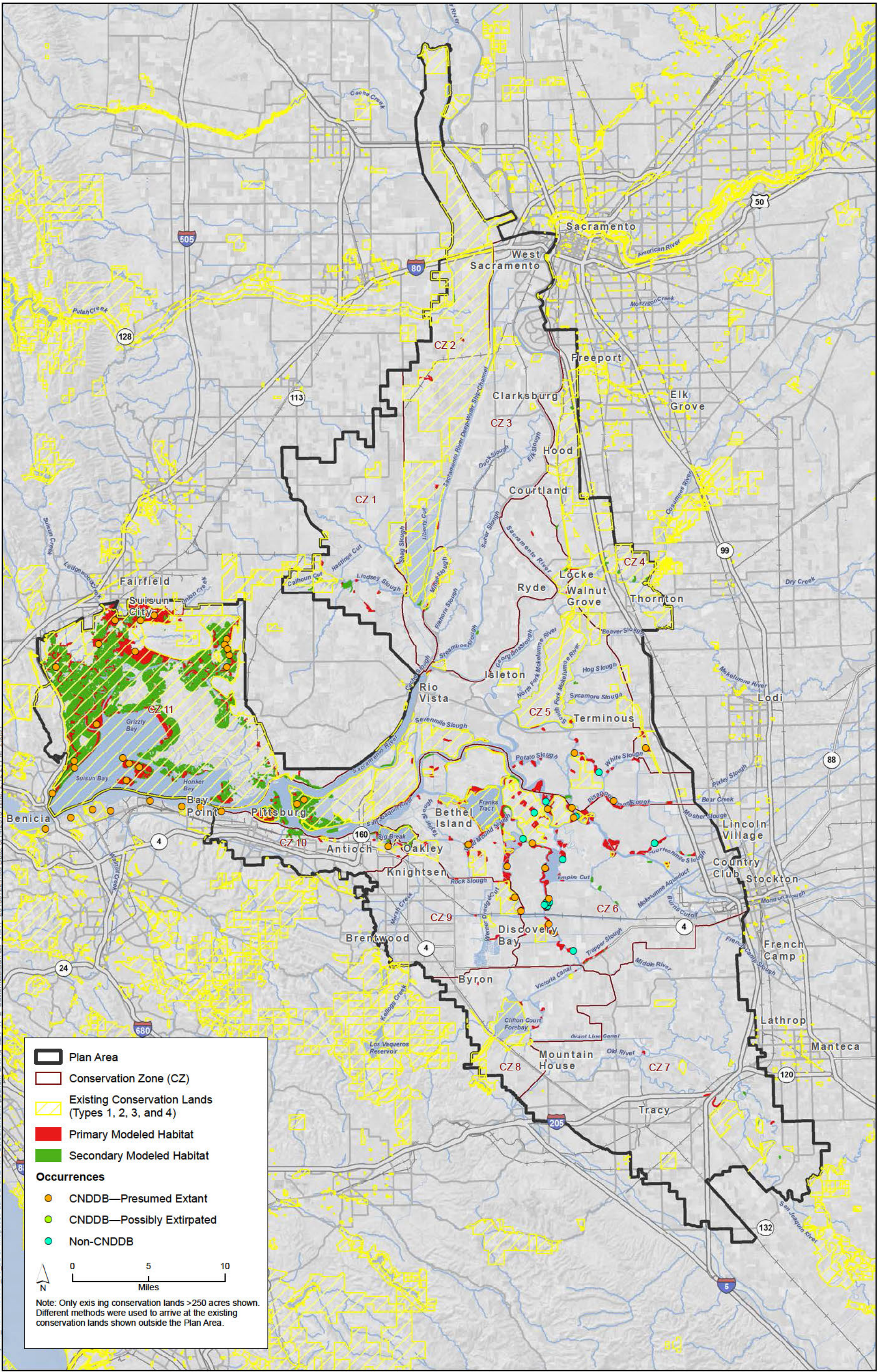
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GIS Data Sources: Occurrences, CNDDB June 2013; Range, DFG WHR 2008.

Figure 2A.17-1
California Black Rail Statewide Range and Recorded Occurrences



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GIS Data Source: Existing Conservation Lands Outside Plan Area, CPAD 2013 and CDFG-WCB 2011; Occurrences, CNDDB June 2013 and DHCCP 2009-2011

Figure 2A.17-2
California Black Rail Habitat Model and Recorded Occurrences

California Clapper Rail (*Rallus longirostris obsoletus*)

2A.18.1 Legal Status

The California clapper rail (*Rallus longirostris obsoletus*) is listed under the state and federal endangered species acts. The species was listed by the California Fish and Game Commission pursuant to the California Endangered Species Act (Fish and Game Code, Sections 2050 *et seq.*) on June 27, 1971, and by the U.S. Fish and Wildlife Service (USFWS) pursuant to the federal Endangered Species Act on October 13, 1970 (35 *Federal Register* [FR] 16047). The California clapper rail is also designated as a state Fully Protected species.

Critical habitat has not been designated for this species. Recovery is addressed under the USFWS (2010) *Draft Recovery Plan for Tidal Marsh Ecosystems of Northern and Central California* (Draft Tidal Marsh Recovery Plan).

2A.18.2 Species Distribution and Status

2A.18.2.1 Range and Status

The California clapper rail is one of three subspecies of clapper rail (including light-footed clapper rail [*R. l. levipes*] and Yuma clapper rail [*R. l. yumanensis*]) listed as endangered under both state and federal endangered species acts.

The historical range of the California clapper rail extended in the coastal California tidal marshes from Humboldt Bay southward to Elkhorn Slough and Morro Bay, and in the estuarine marshes of San Francisco Bay and San Pablo Bay to the Carquinez Strait. Historically, the highest densities of California clapper rails existed in south San Francisco Bay (California Department of Water Resources 1994; U.S. Fish and Wildlife Service 1998; LSA Associates 2007).

The current distribution of the California clapper rail is limited to San Francisco Bay, San Pablo Bay, Suisun Bay, and tidal marshes associated with estuarine sloughs draining into these bays (Figure 2A.18-1) (U.S. Fish and Wildlife Service 1998; Albertson and Evens 2000; California Department of Fish and Game 2000). There are populations in all of the larger tidal marshes in south San Francisco Bay, and the distribution in the North Bay is patchy and discontinuous, primarily in small, isolated habitat fragments (U.S. Fish and Wildlife Service 1998). Small populations are widely distributed throughout San Pablo Bay and at various locations throughout the Suisun Marsh area (Carquinez Strait to Browns Island, including tidal marshes adjacent to Suisun, Honker, and Grizzly Bays) (U.S. Fish and Wildlife Service 1998).

California clapper rails were historically abundant throughout much of the San Francisco Bay estuary. Sport and market hunting significantly reduced populations in the late 19th and early 20th centuries. Population levels recovered following passage of the Migratory Bird Treaty Act in 1913; however, with increasing loss and fragmentation of tidal marshes for salt ponds, agricultural land, and bay fill, available habitat continued to be reduced.

1 Of the 193,800 acres of tidal marsh that bordered San Francisco Bay in 1850, about 30,100 acres
2 currently remain (Dedrick 1989), representing an 84% reduction of available habitat.

3 In the early 1970s, California clapper rail populations were estimated at 4,200 to 6,000 individuals
4 (Gill 1979). Loss and fragmentation of habitat continued over the following two decades, resulting in
5 a total rail population of approximately 500 birds in 1991, 300 of which are estimated to occur in
6 the south San Francisco Bay (Albertson and Evens 2000). Since then, management activities,
7 including predator management, have resulted in population increases with the current estimate at
8 approximately 450 to 600 pairs (Albertson and Evens 2000). Of these, 195 to 282 pairs are
9 estimated to occur in the North San Francisco Bay population, which includes Suisun Marsh (Collins
10 et al. 1994). However, population analysis from more recent surveys (2005 to 2008) (Liu et al.
11 2009) indicated a Suisun Marsh population of only about seven to thirteen individuals.

12 **2A.18.2.2 Distribution and Status in the Plan Area**

13 Reported occurrences of California clapper rail in the Plan Area are mapped in Figure 2A.18-2.
14 Isolated patches of suitable habitat may occur in the Plan Area as far east as (but not including)
15 Sherman Island.

16 Harvey (1980) reported the first California clapper rail in Suisun Marsh at Cutoff Slough in 1978,
17 which extended their range east of the San Francisco Bay Area. A coordinated clapper rail survey
18 was conducted by the San Francisco Bay Bird Observatory throughout the estuary between 1983
19 and 1986, resulting in two detections at the upper end of First Mallard Branch. Additional detections
20 were made in 1986 at the Concord Naval Weapons Station (O'Neil 1988). Subsequent surveys,
21 conducted by the California Department of Fish and Wildlife (CDFW) and the California Department
22 of Water Resources (DWR), confirmed the presence of the species in several locations in Suisun
23 Marsh including Hill Slough, Cutoff Slough, First and Second Mallard Branches, Suisun Slough from
24 Goodyear Slough to Suisun Bay, Suisun Bay shoreline at the Suisun Marsh Reserve Fleet, Ryer Island,
25 Point Edith Marsh, mouth of Boynton Slough, Union Creek, McCoy Creek and Suisun Slough at
26 Morrow Island (California Department of Water Resources 1994) (Figure 2A.18-2). Liu et al. (2009)
27 conducted additional surveys for California clapper rails in Suisun Marsh between 2005 and 2008
28 but found rails only at First Mallard Branch, Rush Ranch, and Goodyear Slough. They estimated the
29 Carquinez Strait/Suisun Bay population at less than 13 individuals.

30 **2A.18.3 Habitat Requirements and Special** 31 **Considerations**

32 Throughout their distribution, California clapper rails occur within a range of salt and brackish
33 marshes. In south and central San Francisco Bay and along the perimeter of San Pablo Bay, rails
34 typically inhabit salt marshes dominated by pickleweed (*Salicornia pacifica*, formerly *S. virginica*)
35 and Pacific cordgrass (*Spartina foliosa*). Pacific cordgrass dominates the middle marsh zone
36 throughout the south and central Bay (U.S. Fish and Wildlife Service 1998).

37 In the North Bay (Petaluma Marsh, Napa-Sonoma Marshes, Suisun Marsh), clapper rails also live in
38 tidal brackish marshes that vary significantly in vegetation structure and composition. Use of
39 brackish marshes by clapper rails is largely restricted to major sloughs and rivers of San Pablo Bay

1 and Suisun Marsh, and along Coyote Creek in South San Francisco Bay. Clapper rails have rarely
2 been recorded in nontidal marsh areas (U.S. Fish and Wildlife Service 1998).

3 Population density is higher in habitats that exceed 100 hectares (247 acres) in size. Other factors
4 that affect density include proximity of suitable marsh habitats to each other, buffer areas between
5 marsh and upland areas, marsh elevation, and hydrology (LSA Associates 2007). Rail densities are
6 lower in more brackish habitats resulting from freshwater outflows, possibly due to the resulting
7 change in vegetation (Collins et al. 1994).

8 **2A.18.3.1 Nesting**

9 In saline emergent wetlands, California clapper rails nest mostly in lower zones near tidal sloughs
10 and where Pacific cordgrass is abundant (Harvey 1980; Zembal and Massey 1983; Eddleman and
11 Conway 1998). In fresh or brackish water, clapper rails construct nests in dense cattail or bulrush
12 (Harvey 1980; LSA Associates 2007). Clapper rails build a platform concealed by a canopy of woven
13 cordgrass stems or pickleweed and gumweed (Harvey 1980). Nests are constructed only as high as
14 necessary to prevent inundation while preserving a natural cover of vegetation. Clapper rail nests
15 are described as a mass or heap of vegetation, deeply cupped and securely woven to the
16 surrounding vegetation that allows for flotation during extreme tidal events. Zucca (1954)
17 discovered that although the nests are somewhat buoyant, they do not remain intact through a
18 series of high tides. Clapper rails also use dead drift vegetation as a platform (Harvey 1990). The
19 vegetation used to construct clapper rail nests is partly determined by the time of the nesting and
20 the tidal influence (Zucca 1954).

21 **2A.18.3.2 Foraging**

22 California clapper rails forage in higher marsh vegetation, along the vegetation and mudflat
23 interface, and along tidal creeks.

24 **2A.18.4 Life History**

25 **2A.18.4.1 Description**

26 The clapper rail is a coot-sized bird that is generally gray-brown above and buff-cinnamon below
27 with brownish-gray cheeks and black-and-white barred flanks. It has a short neck, slightly down-
28 curved bill, and a short tail cocked upward, revealing a white patch. Overall length ranges from 33 to
29 48 centimeters (13 to 19 inches), and bill length is greater than 5 centimeters (2 inches) (Lewis and
30 Garrison 1983). The sexes differ only in size with males slightly larger than females. Juveniles have a
31 paler bill and darker plumage, with a gray body, black flanks and sides, and indistinct light streaking
32 on flanks and undertail coverts. The California clapper rail is larger and of grayer plumage than the
33 light-footed clapper rail and the Yuma clapper rail. Clapper rails are secretive, elusive, and difficult
34 to observe in dense vegetation. Census data are usually taken by listening for vocal responses to
35 recorded calls. When evading discovery, they typically freeze, hide in small sloughs or under
36 overhangs, or run rapidly through vegetation or along slough bottoms. They prefer to walk or run
37 over land rather than fly, and generally walk upright. When flushed, they normally fly only a short
38 distance before landing. They can swim well, although only to cross sloughs or escape immediate
39 threats at high tide (U.S. Fish and Wildlife Service 1998; LSA Associates 2007).

1 **2A.18.4.2 Seasonal Patterns**

2 The California clapper rail is apparently nonmigratory; however, some seasonal movements occur,
3 probably in response to seasonal hydrologic changes and their effect on habitat availability and
4 quality (Rozenfurt et al. 1987; Collins et al. 1994). Dispersal after breeding has also been recorded
5 in late fall and early winter (Orr 1939; Wilbur and Tomlinson 1976; Harvey unpublished data as
6 cited in LSA Associates 2007). In general, these findings indicate that, while clapper rails tend to be
7 more dispersed in the marsh following the nesting season, in general they appear to move very little
8 between seasons and between nesting or core-use territories (Albertson 1995 as cited in LSA
9 Associates 2007).

10 **2A.18.4.3 Reproduction**

11 The nesting season for California clapper rails begins mid-March and extends into August with
12 peaks observed in early May and late June (Gill 1973; Harvey 1980). Clutch size ranges from six to
13 ten eggs (Wilbur and Tomlinson 1976). Both the male and female incubate the eggs for
14 approximately 18 to 29 days. Harvey (1980) reports hatching success of approximately 38% in the
15 San Francisco Bay Area.

16 **2A.18.4.4 Foraging Behavior and Diet**

17 Clapper rails are most active in early morning and late evening, when they forage in marsh
18 vegetation in and along creeks and mudflat edges. Most feeding is surface-gleaning and probing
19 (Zemal and Fancher 1988), which occurs as the rail walks a few steps, probes with its beak into the
20 mud up to eye level, walks a few more steps, then repeats the probing (Wilbur and Tomlinson
21 1976). Less frequent foraging behaviors include surface gleaning, fishing, and scavenging.

22 Moffitt (1941) examined the diet of California clapper rail by volumetric content of rail stomachs,
23 finding ribbed horse mussels (*Ischadium demissum*, 56.5%), spiders (Lycosidae, 15%), seeds and
24 hulls of cordgrass (14.6%), little macoma clam (*Macoma balthica*, 7.6%), mud crabs (3.2%), worn-
25 out nassa (*Ilyanassa obsoletus*, 2%), insects, clam worms (*Nereis* spp.), and carrion (1.1%)
26 (Eddleman and Conway 1998). Overall, the content included over 85% animal matter and 14.6%
27 vegetable matter.

28 **2A.18.5 Threats and Stressors**

29 **2A.18.5.1 Habitat Degradation**

30 Loss and degradation of tidal marsh habitats continue to be the most significant threats to California
31 clapper rail. Tidal marshes have been reduced by 84% since historical times (Dedrick 1989). While
32 the loss of tidal marsh habitat through filling and diking has largely been curtailed, other current
33 factors associated with declining populations include the conversion of salt marshes to brackish
34 marshes as a result of freshwater discharges from sewage treatment plants, a progressive rise in sea
35 level, invasion of runoff, industrial discharges, and sewage effluent (Williams 1985; Ohlendorf and
36 Fleming 1988; Ohlendorf et al. 1989; Harvey 1990; Lonzarich et al. 1990; Foerster and Takekawa
37 1991; Leipsic-Baron 1992; California Department of Fish and Game 2000 as cited in LSA Associates
38 2007).

1 The suitability of many marshes for clapper rails is further limited, and in some cases precluded, by
2 their small size, fragmentation, and lack of tidal channel systems and other microhabitat features.
3 These limitations render much of the remaining tidal marsh acreage unsuitable or of low value for
4 the species. In addition, tidal amplitudes are much greater in South San Francisco Bay than in San
5 Pablo or Suisun Bays (Atwater et al. 1979). Consequently, many South Bay tidal marshes are
6 completely submerged during high tides and lack sufficient escape habitat, likely resulting in nesting
7 failures and high rates of predation. The reductions in carrying capacity in existing marshes
8 necessitate the restoration of larger tracts of habitat throughout the current range of the species to
9 maintain stable populations.

10 **2A.18.5.2 Predation**

11 California clapper rails are subject to heavy predation from nonnative species such as red fox
12 (*Vulpes vulpes*), feral cat (*Felis catus*), and Norway rat (*Rattus norvegicus*), as well as various native
13 mammals and raptors (Foerster et al. 1990; Albertson 1995 as cited in LSA Associates 2007; U.S.
14 Fish and Wildlife Service 1998; California Department of Fish and Game 2000). The fragmentation of
15 habitat through the construction of dikes and levees has increased and facilitated predation of
16 clapper rails because terrestrial predators use these features as corridors to access clapper rail
17 habitat (Foerster et al. 1990; Burkett and Lewis 1992). Urban development adjacent to marshland
18 habitat has also increased predation by native predators such as raccoons, which thrive in urban
19 areas, and raptors, which use electric power transmission lines as hunting perches (U.S. Fish and
20 Wildlife Service 1998). Red foxes, the predator that may pose the most serious threat to California
21 clapper rails, have not yet been detected in Suisun Marsh; however, river otters (*Lutra canadensis*)
22 and mink (*Mustela vison*) are common in the Suisun Marsh area and could also prey on eggs or
23 young of clapper rails (Albertson and Evens 2000; LSA Associates 2007).

24 **2A.18.5.3 Mercury Contamination**

25 Mercury contamination has been detected in eggs and embryos in the South San Francisco Bay
26 (Schwarzbach et al. 2006). Mortality and embryonic developmental issues associated with mercury
27 contamination could potentially have long-term effects on reproduction and recruitment.

28 **2A.18.6 Relevant Conservation Efforts**

29 Suisun Marsh has been the subject of various conservation efforts for many years, particularly with
30 respect to issues related to development and water quality. The Suisun Marsh Program (California
31 Department of Water Resources 2012) summarizes the major agreements, management plans, and
32 legislation that have directed management of Suisun Marsh since the mid-1970s. These efforts focus
33 on the preservation of diked wetlands and restoration of tidal marsh habitats.

34 **2A.18.6.1 The Nejedly-Bagley-Z'Berg Suisun Marsh Preservation** 35 **Act (1974)**

36 The California Legislature enacted the Suisun Marsh Preservation Act that protects the marsh from
37 urban development. It required the San Francisco Bay Conservation and Development Commission
38 to develop a plan for the marsh and provides for various restrictions on development within marsh
39 boundaries.

2A.18.6.2 Suisun Marsh Protection Plan (1976)

This plan was developed by the Bay Conservation and Development Commission and defines and limits development within primary and secondary management areas for the “future of the wildlife values of the area as threatened by potential residential, commercial and industrial development.” It recommends that the State of California purchase 1,800 acres and maintain water quality. While the focus of the plan is on maintaining waterfowl habitat, it also addresses the importance of tidal wetlands and recommends restoring historical marsh areas to wetland status (managed or tidal).

2A.18.6.3 The Suisun Marsh Protection Act (1977)

This act adopts and calls for implementation of the Suisun Marsh Protection Plan. Assembly Bill (AB) 1717 designates the Bay Conservation and Development Commission as the state agency with regulatory jurisdiction of the marsh and calls for the Suisun Resource Conservation District to have responsibility for water management in the marsh. The bill identifies (and focuses on) actions for the preservation of waterfowl needs, along with the retention of the diversity of wildlife. It states that land in Suisun Marsh, when no longer managed for waterfowl, should be acquired for public use or resource management if it is suitable for restoration to tidal or managed marsh, but that such restoration cannot be required as a condition of private development.

2A.18.6.4 State Water Resources Control Board Water Rights Decision 1485 (1978)

The State Water Resources Control Board (State Water Board) adopted the Water Quality Control Plan for the Sacramento–San Joaquin Delta (Delta) and issued Water Rights Decision 1485. The decision sets channel water salinity standards for the period from October to May and preserves the area as brackish water tidal marsh. It sets water quality standards in the marsh as a condition of export pumping. These come from CDFW recommendations, which were based on the following elements:

- The relative value of marsh plants as food for ducks.
- The influence of soil salinity and other factors on distribution and growth of marsh plants.
- The relationships between channel water salinity and soil salinity.

CDFW concluded that improved management practices, improved drainage, water control facilities, and adequate water quality were needed to achieve desired soil salinity conditions for waterfowl food plants.

2A.18.6.5 Plan of Protection for Suisun Marsh (1984)

DWR and the U.S. Department of the Interior, Bureau of Reclamation (Reclamation) developed and began implementing the Plan of Protection in accordance with Water Rights Decision 1485. The implementation strategy was to construct large facilities and distribution systems to meet salinity standards (lower channel water salinity), in lieu of significant State Water Project (SWP)/ Central Valley Project (CVP) storage releases estimated as much as 2 million acre-feet in dry/critical water years. The six-phase plan was the programmatic blue print (required by the State Water Board and embodied in the original Suisun Marsh Preservation Agreement). Two of the six phases were completed, including the Initial Facilities and the Suisun Marsh Salinity Control Gates.

2A.18.6.6 Suisun Marsh Preservation Agreement (1987)

This contractual agreement between DWR, Reclamation, CDFW, and Suisun Resource Conservation District contains provisions for DWR and Reclamation to mitigate the effects on Suisun Marsh channel water salinity from the SWP/CVP operations and other upstream diversions. The Suisun Marsh Preservation Agreement requires DWR and Reclamation to meet salinity standards, sets a timeline for implementing the Plan of Protection, and delineates monitoring and mitigation requirements. The Suisun Marsh Monitoring Agreement and the Suisun Marsh Mitigation Agreement were also signed at this time. The Suisun Marsh Mitigation Agreement defines habitat requirements to mitigate effects of facilities and operations, and the Suisun Marsh Monitoring Agreement defines requirements for monitoring salinity and species in Suisun Marsh.

2A.18.6.7 Bay-Delta Accord (1994)

On December 15, 1994, state and federal agencies, working with agricultural, environmental and urban stakeholders, reached agreement on water quality standards and related provisions that would remain in effect for three years. This agreement, known as the Bay-Delta Accord, was based on a proposal developed by the stakeholders. Elements of the agreement include:

- Springtime export limits expressed as a percentage of Delta inflow.
- Regulation of the salinity gradient in the estuary so that a salt concentration of two parts per thousand is positioned where it may be more beneficial to aquatic life.
- Specified springtime flows on the lower San Joaquin River to benefit Chinook salmon.
- Intermittent closure of the Delta Cross Channel gates to reduce entrainment of fish into the Delta.

2A.18.6.8 State Water Resources Control Board Water Quality Control Plan (1995 to 1998)

In 1994, wildlife and fishery agencies and urban water users expressed concerns about the appropriateness of western Suisun Marsh channel water salinity standards. In May 1995, the State Water Board modified the Suisun Marsh salinity objectives in the Water Quality Control Plan for the San Francisco Bay/Sacramento–San Joaquin Delta estuary. Modeling analysis by the Suisun Marsh Planning Program showed that Suisun Marsh standards would be met most of the time at all Suisun Marsh compliance stations. Some standard exceedances would be expected in the western Suisun Marsh that participants in the Suisun Marsh Preservation Agreement agreed could be mitigated by more active water control by landowners.

2A.18.6.9 State Water Resources Control Board Water Rights Decision 1641 (1999)

The State Water Board issued Decision 1641 in December 1999, which updated salinity standards for Suisun Marsh. Increased outflow and salinity requirements for the Bay-Delta provided indirect benefits to Suisun Marsh. DWR proposed that the State Water Board adopt the Amendment Three actions for Suisun Marsh in this decision. However, the State Water Board was unable to adopt Amendment Three actions because the Section 7 consultation with USFWS had not concluded.

1 However, the State Water Board did relieve Reclamation and DWR of their responsibility to meet
2 salinity objectives at S-35 and S-97 in the western Suisun Marsh.

3 **2A.18.6.10 Suisun Marsh Charter Implementation Plan (2001)**

4 The Suisun Marsh Charter was completed in 2001 and commenced development of an
5 Implementation Plan. Charter participants collaborated on a joint presentation to the State of the
6 Estuary Conference on the principles of the Charter Plan including coordinated water quality,
7 endangered species, and heritage value protection in Suisun Marsh.

8 **2A.18.6.11 Habitat Management, Preservation, and** 9 **Restoration Plan (2010)**

10 The Charter process was expanded to include additional federal and state agencies to develop a
11 Suisun Marsh Plan that would balance the goals and objectives of the Bay-Delta Program, Suisun
12 Marsh Preservation Agreement, and other management and restoration programs in Suisun Marsh
13 in a manner that is responsive to the concerns of all stakeholders and is based on voluntary
14 participation by private landowners.

15 In addition, several facilities have been constructed in Suisun Marsh to protect and improve water
16 quality and protect and enhance wildlife habitat.

- 17 • Roaring River Distribution System (1979 to 1980)
- 18 • Morrow Island Distribution System (1979 to 1980)
- 19 • Goodyear Slough Outfall (1979 to 1980)
- 20 • Suisun Marsh Salinity Control Gates (1988)
- 21 • Cygnus and Lower Joice Facilities (1991)

22 Several tidal marsh restoration projects are also planned or being implemented within the range of
23 the California clapper rail. These projects, implemented through the direction or support of the San
24 Francisco Bay National Wildlife Refuge, National Biological Service, East Bay Regional Park District,
25 Regional Water Quality Control Board, CDFW, and the City of San Jose include the following.

- 26 • Restoration of the 1,500-acre Napa Marsh Unit in the Napa River in the north bay.
- 27 • Restoration of the Knapp Property, a 452-acre former salt pond in the Alviso area, on the edge of
28 the bay, between Alviso and Guadalupe Sloughs.
- 29 • Enhancement of the 325-acre Oro Loma Marsh, an area of diked salt marsh and adjacent uplands
30 located along the shore of Hayward. The area will be restored to tidal marsh and seasonal
31 wetland habitat.
- 32 • Restoration of the Baumberg Tract, an 835-acre inactive salt evaporator in Hayward, to tidal
33 marsh and seasonal wetlands.
- 34 • Restoration of the Moseley Tract, located just north of the west approach to the Dumbarton
35 Bridge from the Port of Oakland.

36 The California clapper rail is also proposed for coverage under the *Solano Multispecies Habitat*
37 *Conservation Plan* (Solano County Water Agency 2009).

2A.18.7 Species Habitat Suitability Model

The methods used to formulate species habitat suitability models, and the limitations of these models, are described in Section 2A.0.17, *Species Habitat Suitability Model Methods*.

2A.18.7.1 GIS Model Data Sources

The California clapper rail model uses vegetation types and associations from the following data sets: BDCP composite vegetation layer (Hickson and Keeler-Wolf 2007 [Delta], Boul and Keeler-Wolf 2008 [Suisun Marsh], TAIC 2008 [Yolo Basin]), aerial photography (U.S. Department of Agriculture 2005), and land use survey of the Delta and Suisun Marsh area - version 3 (California Department of Water Resources 2007). Using these data sets, the model maps the distribution of suitable California clapper rail habitat in the Plan Area. Vegetation types were assigned based on the species requirements, as described above, and the assumptions described below.

2A.18.7.2 Habitat Model Description

Modeled habitat includes all *Salicornia*-dominated natural seasonal wetlands and *Schoenoplectus* (formerly *Scirpus*)/*Typha*-dominated tidal freshwater emergent wetlands located west of Sherman Island. All *Salicornia*-dominated habitats were considered primary habitat, while *Schoenoplectus*, *Typha*, *Atriplex*, and upland transitional zones within 150 feet of the tidal wetland edge were classified separately as secondary habitat. All managed wetlands were excluded from the habitat model. Vegetation types designated as species habitat in this model correspond to the mapped vegetation associations in the BDCP geographic information systems (GIS) vegetation data layer. A 1.6-acre minimum mapping unit was applied to the primary and secondary model components. A GIS constraint layer was developed to limit suitable habitat to Suisun Marsh and areas west of the western edge of Sherman Island.

The California clapper rail primary habitat model includes the following vegetation types from the BDCP GIS composite vegetation layer only when those types are mapped within the tidal brackish emergent wetland and tidal perennial aquatic natural communities.

- *Distichlis/Salicornia*
- *Salicornia* (generic)
- *Salicornia virginica*
- *Salicornia/Cotula*
- *Salicornia/Atriplex*
- *Salicornia*/annual grasses
- *Salicornia/Crypsis*
- *Salicornia/Polygonum-Xanthium-Echinochloa*
- *Salicornia/Sesuvium*

1 The California clapper rail secondary habitat model includes the following vegetation types from the
 2 BDCP GIS composite vegetation layer only when those types are mapped within the tidal brackish
 3 emergent wetland and tidal perennial aquatic natural communities.

- 4 • Narrow-leaf cattail (*Typha angustifolia*)
- 5 • *Typha angustifolia*–*Distichlis spicata*
- 6 • *Scirpus* (*californicus* or *acutus*)/*Rosa*
- 7 • *Scirpus* (*californicus* or *acutus*)/wetland
- 8 • *Scirpus* (*californicus* or *acutus*)–*Typha* sp.
- 9 • *Scirpus americanus* (generic)
- 10 • *Scirpus americanus*/*Lepidium*
- 11 • *Scirpus americanus*/*Potentilla*
- 12 • *Scirpus californicus*/*S. acutus*
- 13 • *Typha angustifolia*/*S. americanus*
- 14 • *Typha* sp. (generic)
- 15 • Bulrush–cattail fresh water marsh NFD super alliance
- 16 • *Scirpus americanus*/*S. Californicus*–*S. acutus*
- 17 • *Typha angustifolia*/*Phragmites*
- 18 • *Typha angustifolia*/*Polygonum*–*Xanthium*–*Echinochloa*

19 For those areas in the Delta but west of Sherman Island, the California clapper rail secondary habitat
 20 includes the following types from the BDCP GIS composite vegetation layer.

- 21 • Mixed *Schoenoplectus* (formerly *Scirpus*) mapping unit
- 22 • Mixed *Scirpus*/floating aquatics complex
- 23 • Mixed *Scirpus*/submerged aquatics complex
- 24 • Hardstem bulrush (*Scirpus acutus*)
- 25 • *Scirpus acutus* pure
- 26 • *Scirpus acutus*–*Typha angustifolia*
- 27 • *Scirpus acutus* –*Typha latifolia*
- 28 • *Scirpus acutus* –(*Typha latifolia*)–*Phragmites australis*
- 29 • California bulrush (*Scirpus californicus*)
- 30 • *Scirpus californicus*–*Eichhornia crassipes*
- 31 • *Scirpus californicus*–*Scirpus acutus*
- 32 • American bulrush (*Scirpus americanus*)
- 33 • Narrow-leaf cattail (*Typha angustifolia*)
- 34 • *Typha angustifolia*–*Distichlis spicata*

1 And the following upland types (secondary habitat) that occur within 150 feet of the tidal wetland
2 edge.

- 3 • Annual grasses ,generic
- 4 • Annual grasses/weeds
- 5 • Ruderal herbaceous grasses and forbs
- 6 • California annual grasslands–herbaceous
- 7 • Vernal pools
- 8 • *Atriplex lentiformis* (generic)
- 9 • *Atriplex triangularis*
- 10 • *Atriplex triangularis* (generic)
- 11 • *Atriplex*/annual grasses
- 12 • *Atriplex*/*Distichlis*
- 13 • *Atriplex*/*S. maritimus*
- 14 • *Atriplex*/*Sesuvium*
- 15 • *Baccharis*/annual grasses
- 16 • *Bromus diandrus*–*Bromus hordeaceus*
- 17 • *Bromus* spp./*Hordeum*
- 18 • *Hordeum*/*Lolium*
- 19 • Perennial grass
- 20 • Degraded vernal pool complex–California annual grasslands– herbaceous
- 21 • Degraded vernal pool complex–Italian ryegrass (*Lolium multiflorum*)
- 22 • Degraded vernal pool complex–rabbitsfoot grass (*Polygopogon maritimus*)
- 23 • Degraded vernal pool complex–ruderal herbaceous grasses and forbs
- 24 • Degraded vernal pool complex–vernal pools

25 In 2011, and again in 2012, the species habitat models were updated to include previously
26 unmapped portions of the Plan Area. The methods used to map these new analysis areas differ from
27 the original methods and are described in Section 2A.0.1.7, *Species Habitat Suitability Model*
28 *Methods*. For most areas newly mapped, vegetation data were not available at the alliance level as in
29 the rest of the Plan Area and so most of the new analysis areas were mapped at the natural
30 community level. In the new analysis areas, the following natural communities are assumed to
31 provide California clapper rail habitat west of Sherman Island.

- 32 • Nontidal freshwater perennial emergent wetland
- 33 • Tidal brackish emergent wetland
- 34 • Tidal freshwater emergent wetland

2A.18.7.3 Assumptions

- **Assumption:** California clapper rail habitat in the Plan Area is geographically constrained to west of Sherman Island.

Rationale: Historical and current records of this species indicate that its known distribution includes Suisun Marsh and extends eastward to west of Sherman Island (Figure 2A.18-2). Patches of suitable habitat extend into the Plan Area in the vicinity of Collinsville and Antioch, though no occurrences have been recorded there.

- **Assumption:** California clapper rail habitat is restricted to the vegetation types described in Section 2A.18.7.2, *Habitat Model Description*.

Rationale: California clapper rails are found in a range of salt and brackish marshes. Typical habitat consists of dense pickleweed and Pacific cordgrass (*Spartina foliosa*)-dominated saline tidal marshes (Zucca 1954; Harvey 1980). There is also reported use of *Schoenoplectus/Typha*-dominated brackish marshes in the North Bay (Petaluma Marsh, Napa-Sonoma Marshes, Suisun Marsh) (U.S. Fish and Wildlife Service 1998). Based on current understanding of California clapper rail ecology, low marsh (dominated by *Schoenoplectus*, *Typha*, and *Atriplex*) and upland transitional zones (within 150 feet of the tidal wetland edge) are considered to be secondary habitat. Suitability of habitat may also be dependent on other factors, such as patch size, tidal connectivity (diked marshes), and proximity to other land uses. However, there is insufficient data on the effects of these issues on potential occupancy particularly with respect to determining minimum requirements. Thus, potential habitat for the California clapper rail is not further restricted in this model based on these factors. As a result, this model likely overestimates the extent of suitable habitat for California clapper rail in the Plan Area.

2A.18.8 Recovery Goals

The *Salt Marsh Harvest Mouse and California Clapper Rail Recovery Plan* was finalized in 1984 but has since been replaced by the Draft Tidal Marsh Recovery Plan (U.S. Fish and Wildlife Service 2010). Critical habitat has not been designated for this species. Critical habitat has not been designated for this species.

The CALFED Bay-Delta Ecosystem Restoration Program Plan's *Multi-Species Conservation Strategy* designates the California clapper rail as a Contribute to Recovery species (CALFED Bay-Delta Program 2000). This means that the Ecosystem Restoration Program will undertake actions under its control and within its scope that are necessary to recover the species. Recovery goals are addressed under the Draft Tidal Marsh Recovery Plan (U.S. Fish and Wildlife Service 2010).

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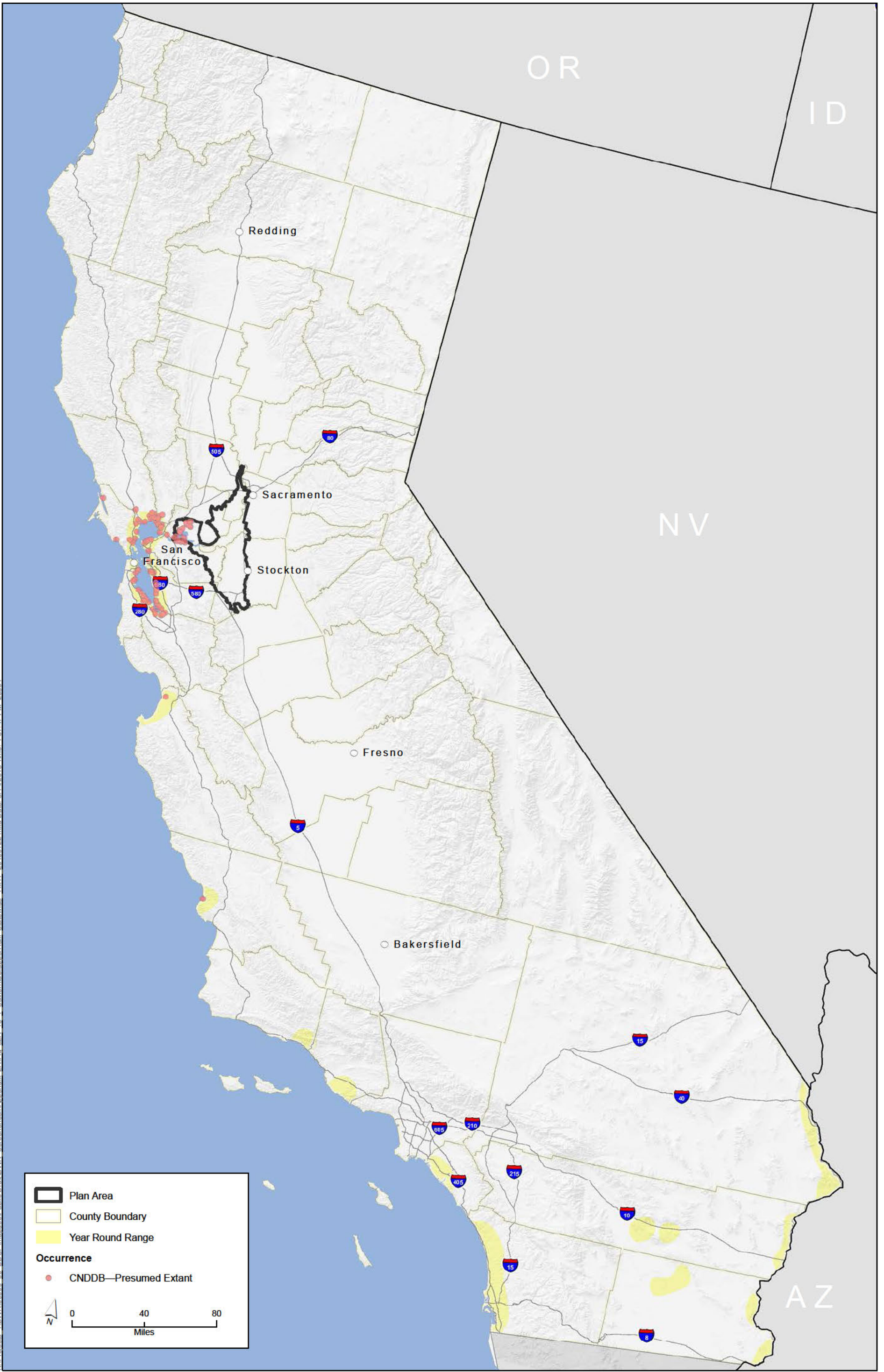
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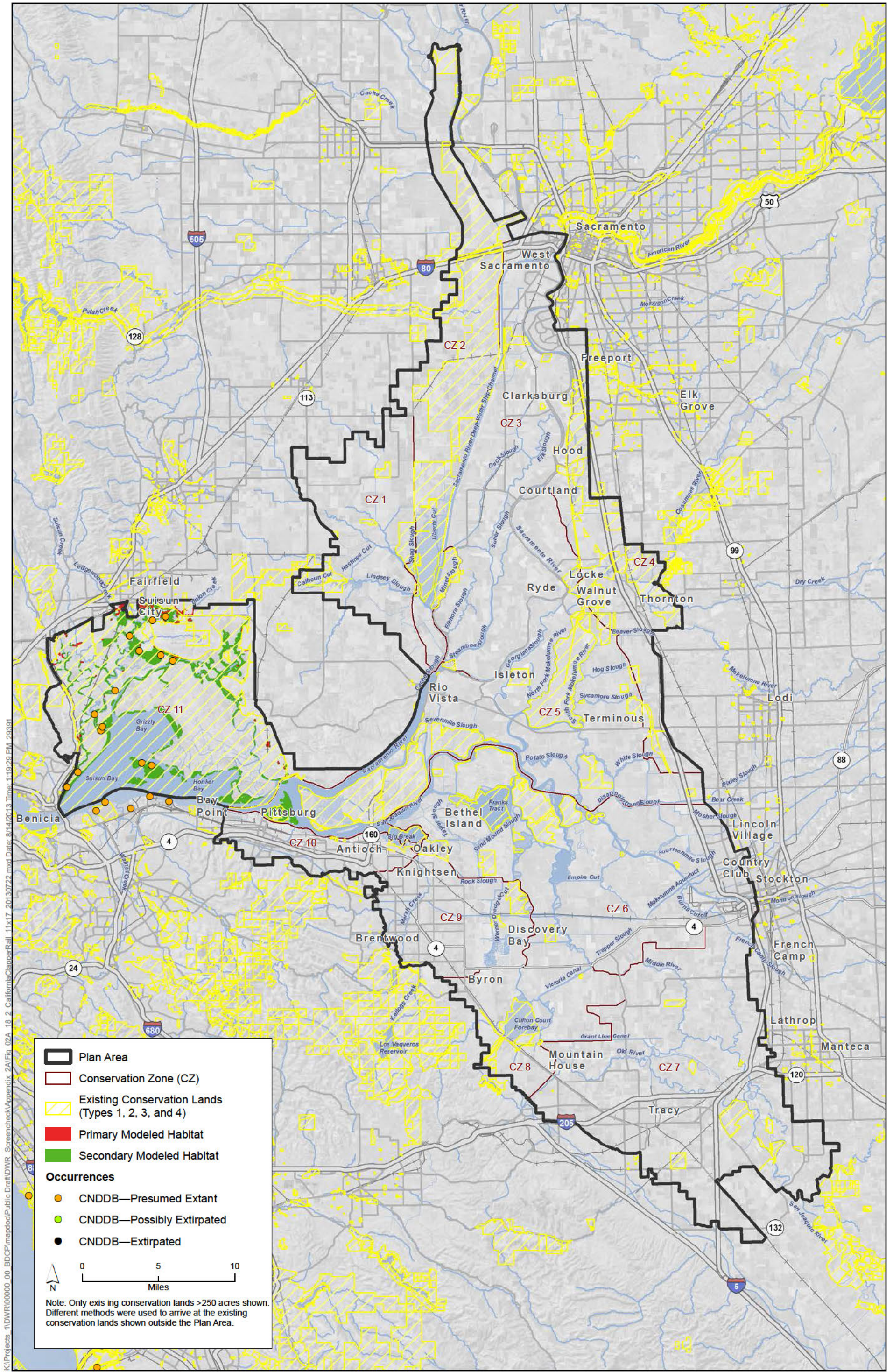
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GIS Data Sources: Occurrences, CNDDB June 2013; Range, DFG WHR 2008

Figure 2A.18-1
California Clapper Rail Statewide Range and Recorded Occurrences



Legend

- Plan Area
- Conservation Zone (CZ)
- Existing Conservation Lands (Types 1, 2, 3, and 4)
- Primary Modeled Habitat
- Secondary Modeled Habitat

Occurrences

- CNDDB—Presumed Extant
- CNDDB—Possibly Extirpated
- CNDDB—Extirpated

0 5 10
Miles

Note: Only existing conservation lands >250 acres shown. Different methods were used to arrive at the existing conservation lands shown outside the Plan Area.

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GIS Data Source: Existing Conservation Lands Outside Plan Area, CPAD 2013 and CDG-WCB 2011; Occurrences, CNDDB June 2013.

Figure 2A.18-2
California Clapper Rail Habitat Model and Recorded Occurrences

Greater Sandhill Crane (*Grus canadensis tabida*)

2A.19.1 Legal Status

The greater sandhill crane (*Grus canadensis tabida*) is listed as a state-threatened species under the California Endangered Species Act (Fish and Game Code, Sections 2050 et seq.). The species was listed by the California Fish and Game Commission in 1983. The greater sandhill crane is also designated as a state Fully Protected species. The greater sandhill crane has no federal regulatory status. Critical habitat has not been designated for this species.

2A.19.2 Species Distribution and Status

2A.19.2.1 Range and Status

The greater sandhill crane is one of six subspecies of sandhill crane in North America; three of which are nonmigratory and occupy ranges in the southeastern United States and Cuba (Littlefield and Ivey 2000). The remaining three are migratory and include the lesser and greater subspecies, both of which are further divided into distinct populations. The greater sandhill crane is divided into five migratory populations, all of which return to the same breeding territory and wintering sites each year. These include the Eastern Population, the Prairie Population, the Rocky Mountain Population, the Lower Colorado River Population, and the Central Valley Population. The Central Valley Population breeds in northeastern California (Figure 2A.19-1), central and eastern Oregon, southwestern Washington, and southern British Columbia; and winters in the Central Valley of California (Littlefield and Ivey 2000).

2A.19.2.1.1 Breeding Range

There are an estimated 500,000 sandhill cranes in North America, of which an estimated 62,600 are greater sandhill cranes. An estimated 8,500 of these belong to the Central Valley Population (Littlefield and Ivey 2000). The most recent breeding surveys have recorded 1,151 breeding pairs in Oregon, 465 breeding pairs in California, 20 pairs in Washington, and 11 pairs in Nevada (Engler and Brady 2000 as cited in Ivey and Herziger 2001; Ivey and Herziger 2000). The exact number of breeding pairs in British Columbia remains unknown; however, Littlefield and Ivey (2000) estimate approximately 2,500 individuals.

In California, the breeding distribution is restricted to a six-county area in the northeastern corner of the state, including Siskiyou, Modoc, Shasta, Lassen, Plumas, and Sierra Counties (Figure 2A.19-1) (Littlefield 1982, 1989; Ivey and Herziger 2001). Ivey and Herziger (2001) conducted the most recent surveys and found that the greatest number of breeding pairs are in Modoc County (54%) followed by Lassen County (26%). A total of 91% of the breeding pairs were found in Modoc, Lassen, and Siskiyou Counties (Ivey and Herziger 2001).

Prior to the early 1970s, surveys were insufficient to accurately estimate the breeding population of greater sandhill crane; however, major population declines have been noted and attributed to the

1 widespread destruction of essential wetland habitats between 1870 and 1915 (Walkinshaw 1949).
2 The first comprehensive surveys were conducted in 1971 (112 pairs), followed by surveys in 1981
3 (129 pairs) and 1988 (170 pairs), indicating a positive trend in the breeding population during that
4 period (Littlefield 1982, 1989). The next subsequent, and most recent, survey was conducted in
5 2000 (Ivey and Herziger 2001) when 465 pairs were reported, an increase of 68% since the 1988
6 survey. Much of this increase may be attributable to protection of traditional nesting areas on state
7 and national wildlife refuges, lack of hunting, and a variety of management practices.

8 **2A.19.2.1.2 Wintering Range**

9 Pogson and Lindstedt (1991) identified eight distinct wintering locations in the Central Valley from
10 Chico/Butte Sink in the north to Pixley National Wildlife Refuge near Delano in the south, with over
11 95% in the Sacramento Valley between Butte Sink and the Sacramento–San Joaquin River Delta
12 (Delta) (Figure 2A.19-1). Use varies seasonally within this area probably as a function of the winter
13 flooding regime and food resources. The Butte Sink has been reported to support a large segment of
14 the population (more than 50%) during October and November. Use then shifts to the Delta and the
15 Cosumnes River floodplain during December and January, where an estimated two-thirds of the
16 population resides the remainder of the winter (Pogson and Lindstedt 1988; Littlefield and Ivey
17 2000).

18 The first exhaustive winter survey was conducted in the mid-1980s (Pogson and Lindstedt 1988),
19 which estimated a wintering population of 6,000 birds. This was adjusted in the early 1990s to
20 8,500 birds as a result of additional follow-up survey work in the Sacramento Valley (Littlefield
21 1993). Although portions of the wintering population have been monitored periodically prior to and
22 since the mid-1980s, no other comprehensive survey has been conducted and information has been
23 insufficient to reliably detect trends.

24 **2A.19.2.2 Distribution and Status in the Plan Area**

25 Figure 2A.19-2 illustrates the current winter distribution of the of the greater sandhill crane in the
26 Plan Area as defined by Ivey (pers. comm.). The entire Delta winter range of the species (defined
27 here as including the Delta and Cosumnes River floodplain), as defined by Pogson and Lindstedt
28 (1988), Littlefield and Ivey (2000), and most recently by Ivey (pers. comm.) occurs within the Plan
29 Area with the exception of the eastern portion of the Cosumnes River floodplain area. Greater
30 sandhill cranes begin arriving in the Delta in October and from 3,000 to 4,000 cranes are in the Delta
31 region in October and November. As noted above, the population peaks in December and January as
32 cranes move into the Delta from the Butte Basin. An estimated two-thirds (from 5,000 to 6,000
33 cranes) of the population resides in the Delta the remainder of the winter (Pogson and Lindstedt
34 1988; Littlefield and Ivey 2000).

35 The current Delta greater sandhill crane winter distribution, as illustrated in Figure 2A.19-2 is a
36 subset of the Crane Use Area, which supports wintering greater and lesser sandhill cranes
37 (Littlefield and Ivey 2000). The greater sandhill crane winter distribution is based on the proximity
38 to known greater sandhill crane nighttime roosting sites. Ivey (pers. comm.) provided recent
39 information on active roost sites, and on the basis of radiotelemetry information has determined
40 that greater sandhill cranes restrict their daytime movements to within approximately 4 miles of
41 roost sites. Therefore, the current winter distribution of the greater sandhill crane in the Delta is
42 defined as a 4-mile radius surrounding known current roosting sites. The distribution incorporates
43 lands in Conservation Zones 3, 4, 5, and 6.

1 While populations have shifted over the years in response to changing agricultural patterns,
2 particularly the increase of vineyards, the islands and tracts traditionally receiving the highest crane
3 use include Staten Island, Terminous Island, Canal Ranch, and New Hope Tract. Other areas receive
4 less and from occasional to regular use, including Bouldin Island, Empire Tract, King Island, Grand
5 Island, Tyler Island, Ryer Island, Brannan Island, Twitchell Island, Bradford Island, Venice Island,
6 Manderville Island, and Webb, Holland, and Palm Tracts (Pogson 1990; Littlefield and Ivey 2000).
7 More recently, greater sandhill cranes have also been found occasionally using Ridge, Bacon, and
8 Roberts Islands (Bradbury pers. comm.); and on lands west of the Sacramento River, in the west
9 Delta in the vicinity of Sherman Island, and in the vicinity of the Stone Lakes National Wildlife
10 Refuge (Ivey pers. comm.). As noted above, areas receiving the highest use are generally associated
11 with the location of active roost sites. Highest levels of use are typically within approximately
12 2 miles of known roosts, and use (measured as a function of observed crane density) decreases
13 beyond approximately 2 miles from roosts (Ivey pers. comm.).

14 The Cosumnes River floodplain, much of it protected within The Nature Conservancy's Cosumnes
15 River Preserve, also supports significant winter crane use. Use may have increased in this area as
16 continued conversion to vineyards on Delta Islands has reduced habitat availability in that area
17 (Littlefield and Ivey 2000).

18 As noted, crane use is entirely dependent on agricultural crop patterns. Conversion to unsuitable
19 crop types effectively eliminates crane habitat. Over the last two decades, a substantial amount of
20 conversion to vineyards has occurred on Delta islands and is considered among the most important
21 conservation issues for the greater sandhill crane (Littlefield and Ivey 2000). Several important
22 traditionally used areas, such as portions of the Thompson-Folger Ranch along Peltier Road, have
23 been converted to vineyards. Habitat loss from agricultural conversion, urbanization, and
24 disturbances from increasing recreation activities in some areas threaten the long-term
25 sustainability of key wintering areas for this species.

26 **2A.19.3 Habitat Requirements and Special** 27 **Considerations**

28 Greater sandhill cranes are primarily birds of open freshwater wetlands. In California, nesting
29 typically occurs in open grazed meadows. Most of these are bulrush or sedge meadows adjacent to
30 grasslands or short vegetation uplands (Littlefield and Ryder 1968; Littlefield 1982). While breeding
31 sites occur on state and federal refuges or U.S. Forest Service lands, more than 60% occur on private
32 lands (Ivey and Herziger 2001).

33 Wintering habitat is found almost entirely in cultivated lands, and to a lesser extent in managed
34 wetlands and grasslands. Greater sandhill cranes, like many birds, exhibit a high degree of fidelity to
35 their wintering grounds and to specific roosting and foraging habitat areas (Littlefield and Ivey
36 2000). Wintering habitat consists of three primary elements: foraging habitat, loafing habitat, and
37 roosting habitat. There are two principal foraging habitat types used during winter. In the Delta,
38 harvested corn fields are the most commonly used foraging habitat along with winter wheat, alfalfa,
39 pasture, and fallow fields (Pogson and Lindstedt 1988). Ivey (pers. comm. in Sacramento County
40 2008) rated foraging habitat cover types in the Delta region in the following order of importance to
41 greater sandhill cranes: harvested corn, winter wheat, irrigated pasture, and alfalfa fields. In the
42 Butte Basin, harvested rice fields are the most commonly used foraging habitat along with winter

1 wheat, harvested and unharvested corn, fallow fields, and grasslands (Pogson and Lindstedt 1988;
2 Littlefield 2002).

3 Loafing generally occurs midday when birds loosely congregate along agricultural field borders,
4 levees, rice-checks, ditches, managed wetlands, or in alfalfa fields or pastures. Cranes will often loaf
5 in rocky uplands or along gravel roads where they collect grit, which is important in the digestion of
6 grain seeds. During the late afternoon and evening, cranes begin to congregate into large, dense
7 communal groups where they remain until the following morning. Providing protection from
8 predators during the night, roost sites are typically within 2 to 4 miles of foraging and loafing areas
9 (Ivey pers. comm.) and thus available roosting sites are an essential component of winter habitat.
10 Roosting habitat typically consists of shallowly flooded open fields of variable size (1 to 300 acres)
11 or wetlands interspersed with uplands. Water depth is important and averages 4.5 inches. Littlefield
12 (1993) reported cranes abandoning roosting sites when water depth reached 8 to 11 inches. He
13 recommended roost sites be a minimum of 20 acres in size with water maintained from early
14 September to mid-March. If properly managed, roost sites are often used for many years.

15 Greater sandhill cranes are considered intolerant of excessive human disturbances and the level of
16 disturbance may play a role in habitat selection (Lovvorn and Kirkpatrick 1981). Excessive
17 disturbances have caused cranes to abandon foraging and roosting sites; and repeated disturbance
18 may affect their ability to feed and store the energy needed for survival. Ivey and Herziger (2003)
19 documented disturbances of greater sandhill cranes on Staten Island, a high-use area, and found that
20 aircraft, vehicles, hunting, and recreational activities (e.g., birding, walking, horseback riding,
21 bicycling, boating) can cause cranes to run or fly away. Ivey (pers. comm. in Sacramento County
22 2008) found that cranes generally avoid suitable agricultural foraging habitat near occupied
23 dwellings, and foraging areas within 100 yards of occupied dwellings should not be considered
24 suitable (Sacramento County 2008).

25 **2A.19.4 Life History**

26 **2A.19.4.1 Description**

27 The greater sandhill crane is the largest of the six sandhill crane subspecies. It stands up to 4.9 feet
28 tall and has a wing span from 5.9 to 6.9 feet. Adult males and females are similar in appearance with
29 gray plumage, whitish face, chin, and upper throat, and a bare red forehead and crown. Greater
30 sandhill cranes sometimes preen iron-rich mud into their feathers leaving a rusty-brown hue that
31 can last throughout the summer months and sometimes remains detectable during the early winter.
32 Juveniles are easily detectable through their first winter by their smaller size and cinnamon-brown
33 plumage, which changes to gray during their first year (Tacha et al. 1992).

34 **2A.19.4.2 Seasonal Patterns**

35 Nesting generally begins in April and May and extends from July through August. By September, the
36 Central Valley population begins their migration and arrives onto the wintering grounds by late
37 September, where the cranes remain until approximately late February to early March, when they
38 begin their northward migration back to the breeding grounds (Pogson 1990; Tacha et al. 1992).
39 Local winter movements continue throughout the winter season in response to changes in flooded
40 habitat and available food resources. For example, Pogson and Lindstedt (1988) and Littlefield

1 (2002) report extensive use of the Butte Basin during the early part of the winter season in October
2 and November and movement of a large segment of the population into the Delta during December
3 and January.

4 **2A.19.4.3 Nest Site Selection**

5 Nesting areas are selected on the basis of meadow size, flooding regime, condition of meadow and
6 presence of cattle, vegetation composition, available food resources, and proximity to human
7 disturbances (Armbruster 1987). Nests are usually constructed as mounds in shallow water
8 (generally less than 12 inches deep), typically in wetland vegetation. The nest is constructed by
9 plucking and stacking the dominant vegetation in the nesting area to form a mound. These are often
10 very large, 2 to 3 feet high and up to 6 feet in diameter. They often use all of the vegetation from
11 several feet around the nest creating a distinctive circular unvegetated ring around the nest mound
12 (Smith 1999). Nests are also constructed on dry ground.

13 **2A.19.4.4 Reproduction**

14 Females usually lay two eggs. Both the male and female incubate the eggs; incubation lasts from
15 29 to 32 days. One or two young fledge from successful nests. Young fledge at 67 to 75 days.
16 Juveniles remain with the adults during the first year in family groups and do not disperse until they
17 return to the breeding areas the following year (Tacha et al. 1992).

18 **2A.19.4.5 Foraging Behavior and Diet**

19 Sandhill cranes are omnivorous and primarily search for subsurface food items by probing soil with
20 their bill. They also glean seeds and other foods on the surface (Walkinshaw 1973; Tacha 1987).
21 Sandhill crane diet consists of tubers, seeds, grains (particularly corn and rice), small vertebrates
22 (e.g., mice and snakes) and a variety of invertebrates.

23 **2A.19.4.6 Home Range and Territory Size**

24 Ivey and Herziger (2003) estimated average winter home range sizes of greater sandhill cranes in
25 the Delta to be 0.66 square mile, varying from 0.07 to 2.12 square miles. Average distance between
26 roost sites and feeding areas was estimated by Pogson (1990) to be 1.74 miles and by Ivey and
27 Herziger (2003) to be 0.88 miles (range 0.17 to 1.89 miles).

28 **2A.19.5 Threats and Stressors**

29 On the breeding grounds, threats include changes in water regime that lowers the water table and
30 eliminates nesting areas; cattle grazing that can degrade habitat, destroy nests, and disturb nesting
31 birds; and mowing and haying operations that can kill young cranes.

32 Threats on the wintering grounds include changes in water availability; flooding fields for
33 waterfowl, which reduces foraging habitat for cranes; conversion of cereal cropland to vineyards or
34 other incompatible crop types; human disturbances; collision with power lines and other structures;
35 disease; and urban encroachment (Littlefield and Ivey 2000).

1 **2A.19.5.1 Habitat Loss and Alteration**

2 The most significant threat to wintering greater sandhill cranes is the loss of traditional winter
3 habitat from urbanization and agricultural conversion. While relatively limited urbanization has
4 occurred to date within key crane areas, surrounding development and increased levels of human
5 disturbances may threaten the long-term sustainability of important wintering lands. In the Delta
6 region, the conversion of suitable agricultural foraging and roosting habitats to unsuitable cover
7 types, particularly orchards and vineyards, has removed key habitats and altered the distribution
8 and behavior of wintering greater sandhill cranes.

9 **2A.19.5.2 Disturbance of Foraging and Roosting Areas**

10 Greater sandhill cranes are sensitive to human presence and do not tolerate regular disturbances,
11 including low-level recreational disturbances. Types of disturbances include hunting, birding,
12 photography, operating equipment for habitat management, boating, and aircraft. Disturbances
13 cause birds to abandon otherwise suitable habitats, and may cause birds to deplete important
14 energy stores needed for survival during wintering and migration. Only a single predawn disruption
15 can cause cranes to abandon a site (Littlefield and Ivey 2000). Disturbance from hunting also poses a
16 threat to cranes. Hunters accessing hunt areas during predawn hours flush cranes from their roosts
17 and hunter presence can keep cranes from roosting or foraging in an area (Ivey and Herziger 2003).
18 Flooding of agricultural fields for waterfowl hunting also reduces available foraging habitat for
19 wintering cranes.

20 **2A.19.6 Relevant Conservation Efforts**

21 Several significant efforts have been made to protect and enhance wintering habitat for greater
22 sandhill cranes. In 1985, the California Department of Fish and Wildlife (CDFW) acquired and
23 continues to manage the Woodbridge Ecological Reserve. Purchased specifically to manage as a
24 crane roosting area, this site has been a traditional crane roost for decades and continues to be one
25 of the most important crane roosts for this wintering population.

26 Management of Staten Island has also provided substantial benefit to greater sandhill cranes. The
27 island has been managed for several decades to provide benefit to wildlife in conjunction with
28 agricultural production. Crane use of the island has increased particularly since the 1980s and
29 1990s under the successful management of the private landowners and the island continues to be
30 among the most significant crane use areas in the Delta (Littlefield and Ivey 2000). In 2002, The
31 Nature Conservancy established the Conservation Farms and Ranches program to provide oversight
32 management of Staten Island and to ensure long-term conservation of crane habitat on the island.

33 Beginning in 1984, a cooperative effort between The Nature Conservancy, the Bureau of Land
34 Management, CDFW, the Wildlife Conservation Board, and Ducks Unlimited began acquiring lands
35 that today encompass approximately 40,000 acres on the Cosumnes River Preserve. Portions of the
36 preserve are managed specifically for winter crane use and have attracted up to 20% of the greater
37 sandhill crane wintering population at certain times of the wintering season (Littlefield and Ivey
38 2000).

39 The CALFED Bay-Delta Ecosystem Restoration Program Plan's *Multi-Species Conservation Strategy*
40 designates the greater sandhill crane as a Contribute to Recovery species (CALFED Bay-Delta

1 Program 2000). This means that the program will undertake actions under its control and within its
2 scope that are necessary to contribute to the recovery of the species. Recovery is equivalent to the
3 requirements of delisting a species under federal and state endangered species acts. To maintain the
4 population of cranes in the Plan Area, the conservation strategy focuses on maintaining and
5 enhancing suitable foraging habitats on cultivated lands and maintaining and expanding the
6 distribution of managed roosting habitat in the Winter Use Area.

7 The greater sandhill crane is a covered species under the approved *San Joaquin County Multi-species*
8 *Habitat Conservation and Open Space Plan* (San Joaquin Council of Governments 2000). It is also
9 proposed for coverage under the *South Sacramento County Habitat Conservation Plan* (Sacramento
10 County 2010) and the *Butte Regional Conservation Plan* (Butte County Association of Governments
11 2011).

12 **2A.19.7 Species Habitat Suitability Model**

13 The methods used to formulate species habitat suitability models, and the limitations of these
14 models, are described in Section 2A.0.17, *Species Habitat Suitability Model Methods*.

15 **2A.19.7.1 GIS Model Data Sources**

16 The greater sandhill crane model uses vegetation types and associations from the following data
17 sets: BDCP composite vegetation layer (Hickson and Keeler-Wolf 2007 [Delta], Boul and Keeler-Wolf
18 2008 [Suisun Marsh], TAIC 2008 [Yolo Basin]), aerial photography (U.S. Department of Agriculture
19 2005, 2010), and land use survey of the Delta and Suisun Marsh area-version 3 (California
20 Department of Water Resources 2007). Using these data sets, the model maps the distribution of
21 suitable winter roosting and foraging greater sandhill crane habitat in the Plan Area. Vegetation
22 types were assigned based on the species requirements as described above and the assumptions
23 described below.

24 **2A.19.7.2 Habitat Model Description**

25 The greater sandhill crane wintering habitat model includes four types of habitat: roosting and
26 foraging-permanent; roosting and foraging-temporary; foraging; and the winter use area. For
27 modeling purposes, roosting and foraging habitat are combined because many foraging habitats,
28 particularly agricultural lands, can also function as roosting habitat under appropriate inundation
29 conditions. The roosting and foraging type and the foraging type are described below. The winter
30 use area is used as a model boundary to confine the three habitat model components. The winter
31 use area layer (Ivey pers. comm. 2013) is based on the greater sandhill crane range in the Plan Area.

32 The permanent and temporary roosting and foraging model types (Ivey pers. comm. 2013) are
33 based on years of greater sandhill crane surveys in the Plan Area. Permanent roosting and foraging
34 sites are those used regularly, year after year, while temporary roosting and foraging sites are those
35 used in some years. Roosting and foraging habitat is primarily composed of managed seasonal
36 wetlands and flooded cultivated lands such as corn and rice. Additional land cover types in the
37 roosting and foraging layer include pasturelands, hay crops, grasslands, natural seasonal wetlands,
38 and other annually rotated agricultural crops that occur within the defined winter range.

1 The model for foraging habitat includes appropriate crop and vegetation types within a 4-mile
2 radius of both the permanent and temporary roosting and foraging types (i.e., lands in the winter
3 use area as described above). Below is a list of crop and natural community vegetation types known
4 to provide suitable greater sandhill crane foraging habitat.

- 5 ● Grain and hay crops
 - 6 ○ Barley
 - 7 ○ Wheat
 - 8 ○ Oats
 - 9 ○ Rice
 - 10 ○ Miscellaneous grain and hay
 - 11 ○ Mixed grain and hay
- 12 ● Field crops
 - 13 ○ Safflower
 - 14 ○ Sugar beets
 - 15 ○ Corn
 - 16 ○ Grain sorghum
 - 17 ○ Sudan
 - 18 ○ Beans
 - 19 ○ Miscellaneous field
 - 20 ○ Sunflowers
- 21 ● Pasture
 - 22 ○ Alfalfa and alfalfa mixtures
 - 23 ○ Clover
 - 24 ○ Mixed pasture
 - 25 ○ Native pasture
 - 26 ○ Induced high-water-table native pasture
 - 27 ○ Miscellaneous grasses
 - 28 ○ Non-irrigated mixed pasture
 - 29 ○ Non-irrigated native pasture
 - 30 ○ Other pasture
- 31 ● Truck, nursery and berry crops
 - 32 ○ Asparagus
 - 33 ○ Beans
 - 34 ○ Onions and garlic

- 1 ○ Tomatoes
- 2 ○ Peppers
- 3 ○ Potatoes
- 4 ○ Green beans
- 5 ● Rice
- 6 ○ Rice
- 7 ○ Wild rice
- 8 ● Idle
- 9 ○ Land not cropped the current or previous crop season, but cropped within the past 3 years
- 10 ○ New lands being prepared for crop production
- 11 ● Citrus and subtropical
- 12 ● Deciduous fruits and nuts
- 13 ● Flowers, nursery, Christmas trees
- 14 ● Vineyards

15 **2A.19.7.3 Assumptions**

- 16 ● **Assumption:** Greater sandhill crane distribution in the Plan Area includes all current known
- 17 roosting sites indicated on Figure 2A.19-2 (Ivey pers. comm.) and lands within a 4-mile radius of
- 18 these roosting sites but within the boundary of the greater sandhill crane winter use area
- 19 established by Ivey (2010).

20 **Rationale:** The current Delta greater sandhill crane winter distribution, as illustrated in

21 Figure 2A.19-2 is a subset of the greater sandhill crane winter use area established by Ivey

22 (2010) based on observational data of greater sandhill cranes. The greater sandhill crane winter

23 distribution is based on the proximity to known greater sandhill crane nighttime roosting sites.

24 Ivey (pers. comm.) provided recent information on active roost sites, and on the basis of

25 radiotelemetry information has determined that greater sandhill cranes restrict their daytime

26 movements to within approximately 4 miles of roost sites. Therefore, the current winter

27 distribution of the greater sandhill crane in the Delta is defined as a 4-mile radius surrounding

28 known current roosting sites but within the boundary of the winter use area. The 4-mile radius

29 area defines the area where cranes are most likely to occur based on telemetry studies by Ivey

30 (2010).

- 31 ● **Assumption:** Greater sandhill crane habitat is restricted to the vegetation types described in
- 32 Section 2A.19.7.2, *Habitat Model Description*.

33 **Rationale:** Throughout their wintering range in the Delta, cranes roost in shallowly flooding

34 seasonal wetlands and forage primarily in harvested corn fields, winter wheat fields, alfalfa

35 fields, seasonal wetlands, irrigated pastures, and grasslands (Pogson and Lindstedt 1988, 1991;

36 Littlefield and Ivey 2000). Suitable foraging habitat is likely also a function of patch size.

37 However, because there is insufficient data on winter habitat patch size and because, in general,

38 field sizes within the Delta winter range are probably sufficiently large to support foraging

39 cranes, all suitable cover types are considered suitable irrespective of patch size. Because

1 annually rotated crop types could convert to a more suitable or less suitable cover type in any
2 given year, all crop types that are or could potentially rotate into a suitable cover type (grain and
3 hay; field; and truck, nursery and berry crop types listed above) are included here as potentially
4 suitable habitat. Therefore, these crop types are not differentiated based on their seasonal value
5 and are instead combined into a category of seasonally rotated croplands. As a result, this model
6 may overestimate the extent of available agricultural roosting/foraging habitat in any given
7 year.

8 **2A.19.7.4 Habitat Value Categories**

9 As described, greater sandhill cranes are closely associated with agricultural lands in the Plan Area.
10 Most of the land in the Delta Crane Use Area consists of agricultural land, and much is considered to
11 have some value as foraging habitat for greater sandhill cranes. While the species is traditional to
12 winter use areas, the agricultural landscape throughout the crane's use area is dynamic and subject
13 to seasonal and annual changes in crop types. Because the greater sandhill crane is closely
14 associated with specific agricultural crop types and patterns, use areas are also subject to change as
15 crop patterns change. Because of the dynamic nature of the agricultural landscape and the
16 variability of crop patterns and conditions seasonally and annually, only a portion of the agricultural
17 landscape is suitable or available for foraging in any given season.

18 Sufficient information is available on the use of different agricultural crops to generally categorize
19 crops based on their value as foraging habitat. Table 2A.19-1 categorizes modeled cover types
20 according to four relative value classes: very high, high, moderate, and low. These value classes
21 correspond to the conservation objectives for the greater sandhill crane with regard to sustaining
22 maintaining high- and very high-value types on protected conservation lands. Table 2A.19-1
23 provides the rationale for assigning crop types and other agricultural land uses to habitat value
24 categories. Figure 2A.19-3 displays the distribution of habitat and the assigned habitat values within
25 the Plan Area.

1 **Table 2A.19-1. Greater Sandhill Crane Foraging Habitat Value Class Assignments**

Foraging Habitat Value Class	Agricultural Crops/Habitats	Rationale for Assignment of Value Class	Information Sources¹
Very High	Corn, rice	The primary food of sandhill cranes in agricultural areas is waste grain. Within the Delta wintering area, waste corn from harvested fields is generally regarded as the highest value forage for cranes. Fields traditionally planted to corn in the central Delta and therefore considered to have the highest value ranking relative to other agricultural cover types. Rice is also considered a very high-value foraging cover type; however, it has a very limited distribution within the crane use area.	Reinecke and Krapu 1979; Pogson and Lindstedt 1991; Ivey pers. comm.; Littlefield and Ivey 2000
High	Alfalfa and alfalfa mixtures, mixed pasture, native pasture, wheat, other pasture, irrigated pasture, managed wetlands, native vegetation ^a	Alfalfa, irrigated pasture, and winter wheat also provide high-value foraging habitat for cranes. However, these types are generally used on a more temporary basis based on crop growth, harvesting, irrigation, and grazing regimes. For example, use of alfalfa fields increases following cutting and during flood irrigation events. Wheat, while available during November and December following initial planting, decreases in value during January and February as the vegetation height increases. Managed wetlands also provide high-value invertebrate prey and potential roosting sites if they meet crane roosting habitat needs (e.g., appropriate water depth, vegetation type, availability of berms and other adjacent uplands, and proximity to agricultural foraging habitats) and are thus also regarded as having high value.	Pogson and Lindstedt 1991; Ivey pers. comm.; Littlefield and Ivey 2000
Medium	Grain and hay crops, miscellaneous grain and hay, mixed grain and hay, nonirrigated mixed grain and hay, other grain crops, miscellaneous grasses, grassland, alkali seasonal wetlands, vernal pool complex	Other grain crops including oats and barley also provide foraging value but are traditionally less abundant in the Delta or the growth/harvest regime is not optimal for crane foraging use. Grasslands provide more sustained value throughout the winter, but generally provide less foraging value than grain crops, pastures, and managed wetlands. Alkali seasonal wetland and vernal pool complex natural communities may also provide suitable foraging habitat for cranes. Suitability, however, is dependent on flooding regimes, vegetation type and structure, and food availability. While under appropriate conditions, this type may provide high value to cranes, it is considered less predictable than managed wetlands, which are typically managed for waterfowl and other water birds and thus have a greater likelihood of providing suitable habitat conditions for cranes.	Pogson and Lindstedt 1991; Ivey pers. comm.; Littlefield and Ivey 2000

Foraging Habitat Value Class	Agricultural Crops/Habitats	Rationale for Assignment of Value Class	Information Sources ¹
Low	Other irrigated crops, idle cropland, blueberries, asparagus, clover, cropped within the last 3 years, grain sorghum, green beans, miscellaneous truck, miscellaneous field, new lands being prepped for crop production, nonirrigated mixed pasture, nonirrigated native pasture, onions, garlic, peppers, potatoes, safflower, sudan, sugar beets, tomatoes (processing), melons squash and cucumbers all types, artichokes, beans (dry)	A variety of other irrigated crops may receive occasional use by cranes during the winter if fields have been left idle following harvest or immediately following planting.	Pogson and Lindstedt 1991; Ivey pers. comm.; Littlefield and Ivey 2000
<p>^a Native vegetation is a land use designation within the DWR crop type dataset (2007). For the purposes of incorporating native vegetation classes into the correct species models, and, when applicable, assigning habitat foraging values, the management of these lands most resembles that of native pasture, an irrigated pasture type.</p>			

1

2 2A.19.8 Recovery Goals

3 In 1997, the California Endangered Species Act was amended, explicitly requiring CDFW to develop
4 a recovery strategy pilot program for the greater sandhill crane (California Department of Fish and
5 Game 2001). A recovery strategy team was assembled with representatives from state and federal
6 agencies, local landowners, environmental groups, and species experts; and it produced a draft
7 recovery strategy. The strategy included long-term recovery goals, and a range of alternative
8 management goals and activities. The overall goal was to improve the status of the species through a
9 variety of specific habitat protections and other actions so the protections of the California
10 Endangered Species Act are no longer necessary, and delisting could be proposed (California
11 Department of Fish and Game 2005). The draft recovery strategy has not been finalized or
12 implemented.

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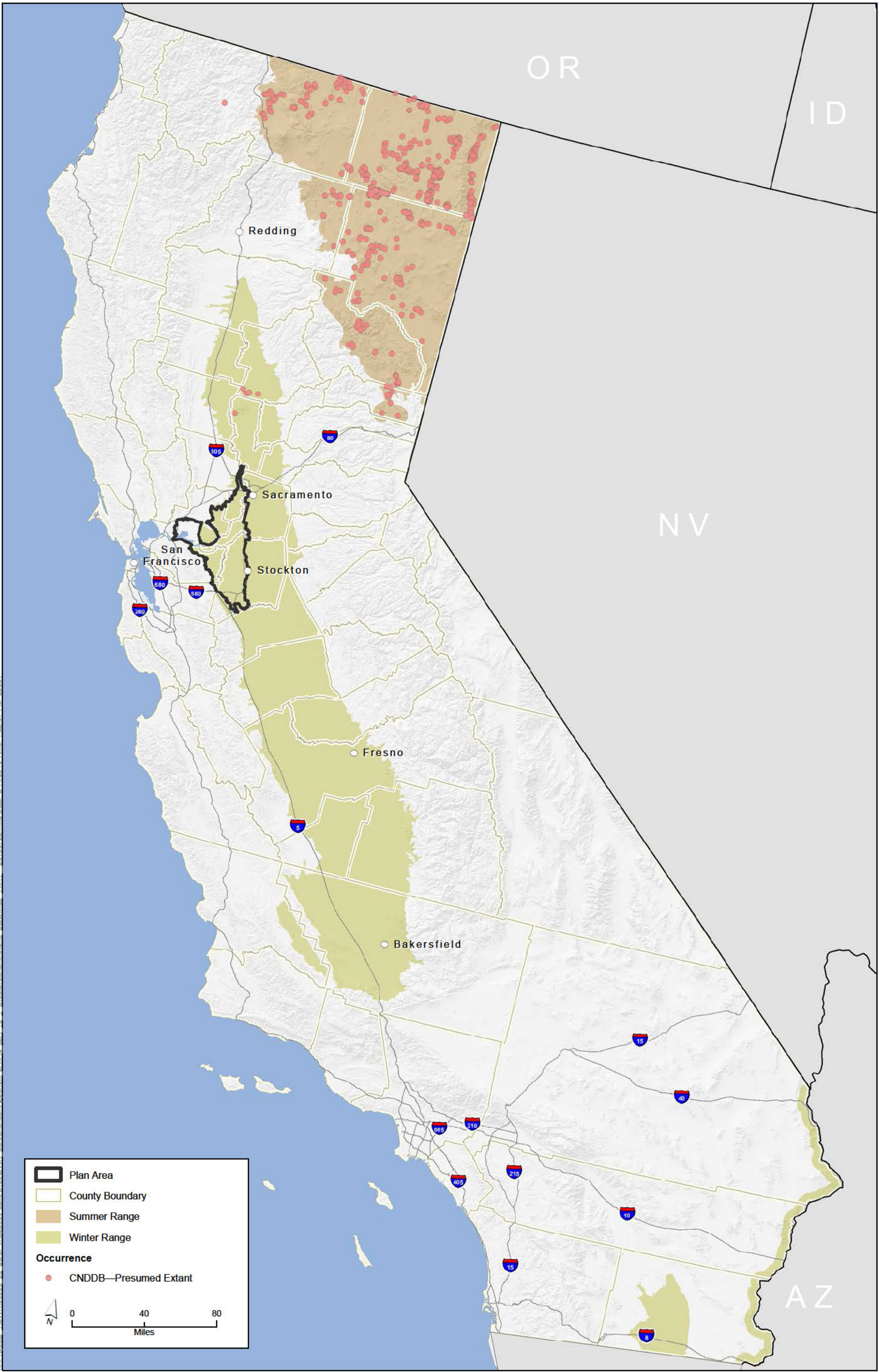
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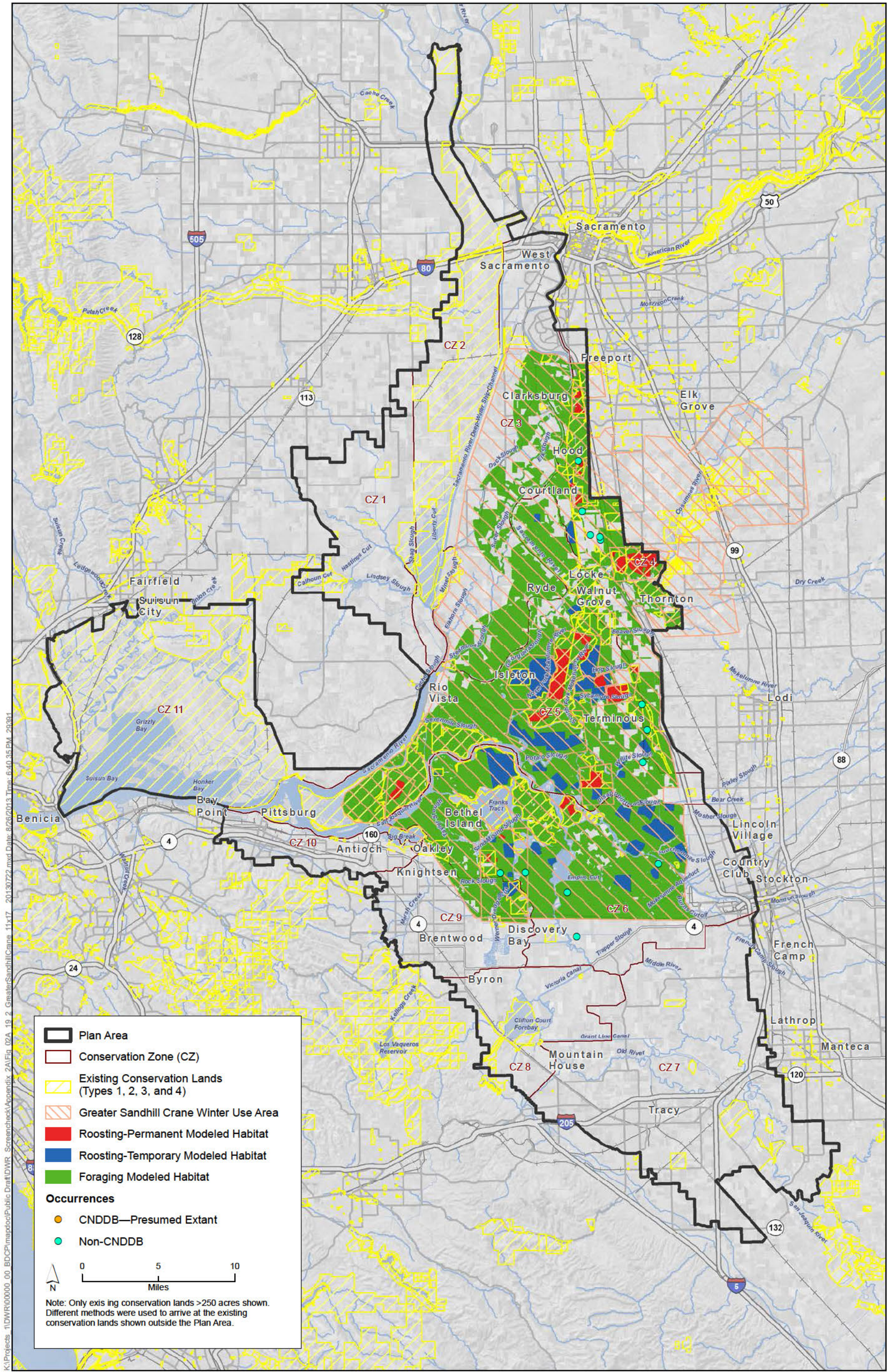
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GIS Data Sources: Occurrences, CNDDB June 2013; Range, DFG WHR 2008.

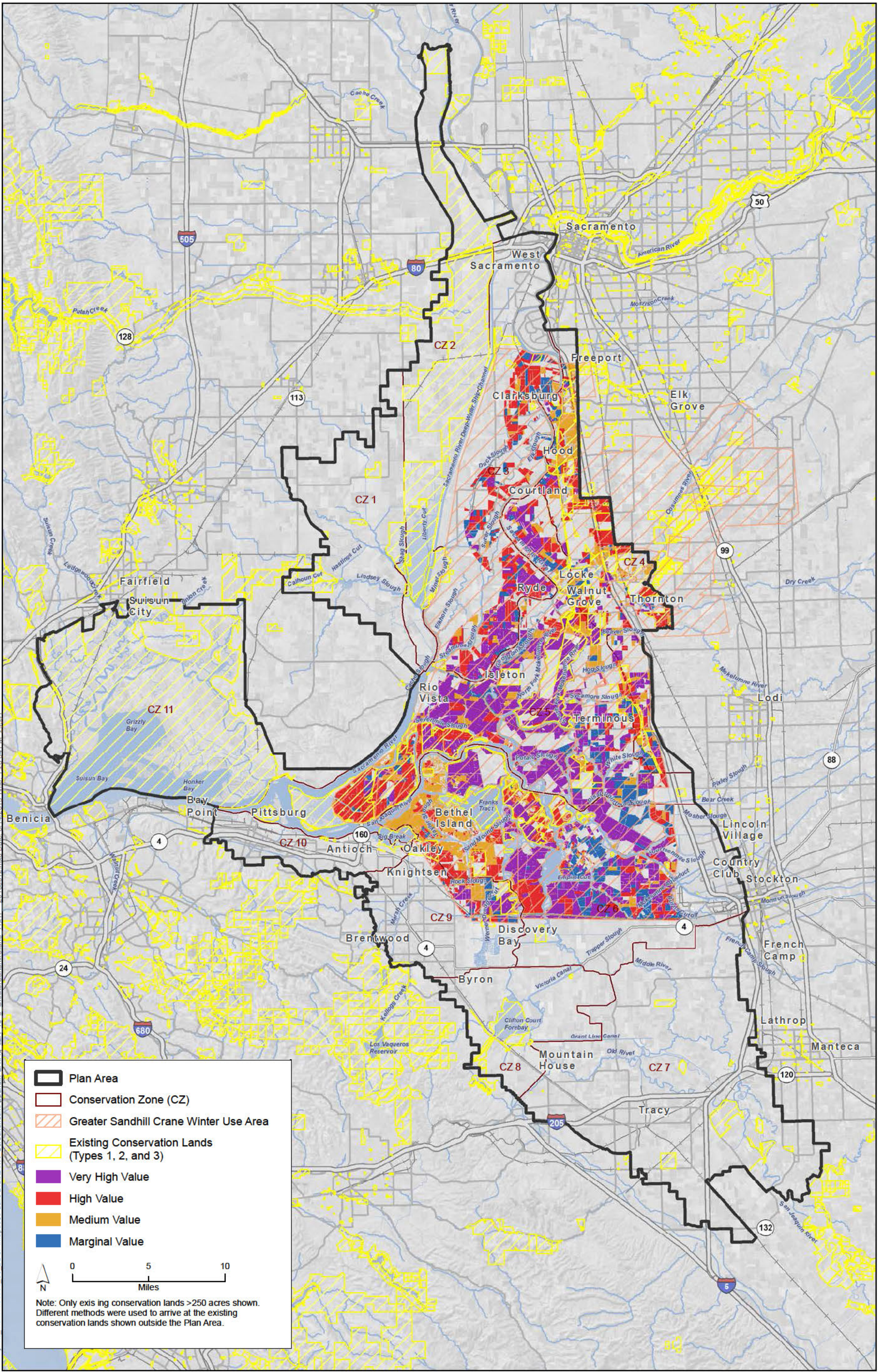
Figure 2A.19-1
Greater Sandhill Crane Statewide Range and Recorded Occurrences



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GIS Data Source: Existing Conservation Lands Outside Plan Area, CPAD 2013 and CDG-WCB 2011; Occurrences, CNDDB June 2013 and DHCCP 2009-2011; Crane Roosting Habitat, Ivey 2013.

Figure 2A.19-2
Greater Sandhill Crane Habitat Model and Recorded Occurrences



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GIS Data Source: Existing Conservation Lands Outside Plan Area, CPAD 2013 and CDGF-WCB 2011.

**Figure 2A.19-3
Greater Sandhill Crane Foraging Habitat and Associated Value Rankings**

Least Bell's Vireo (*Vireo bellii pusillus*)

2A.20.1 Legal Status

The least Bell's vireo (*Vireo bellii pusillus*) is state and federally listed as endangered. The species was listed by the California Fish and Game Commission pursuant to the California Endangered Species Act (Fish and Game Code, Sections 2050 *et seq.*) on October 2, 1989, and by the U.S. Fish and Wildlife Service (USFWS) pursuant to the federal Endangered Species Act on May 2, 1986 (51 *Federal Register* [FR] 16474). Critical habitat was designated for this species pursuant to the federal Endangered Species Act on February 2, 1994 (59 FR 4845).

2A.20.2 Species Distribution and Status

2A.20.2.1 Range and Status

The least Bell's vireo is one of four subspecies of Bell's vireo and is the only subspecies that breeds entirely in California and northern Baja California. Arizona Bell's vireo (*V. bellii arizonae*) is found along the Colorado River and may occur on the California side, but otherwise occurs throughout Arizona, Utah, Nevada, and Sonora, Mexico (Kus 2002a).

The least Bell's vireo, a riparian obligate, had a historical distribution that extended from coastal southern California through the San Joaquin and Sacramento Valleys as far north as Tehama County near Red Bluff (Kus 2002a) (Figure 2A.20-1). The Sacramento and San Joaquin Valleys were the center of the species' historical breeding range supporting 60 to 80% of the historical population (51 FR 16474). The species also occurred along western Sierra Nevada foothill streams and in riparian habitats of the Owens Valley, Death Valley, and Mojave Desert (Cooper 1861 and Belding 1878 in Kus 2002a; Grinnell and Miller 1944). The species was reported in Grinnell and Miller (1944) from elevations ranging from -175 feet in Death Valley to 4,100 feet in Bishop, Inyo County. These and other historical accounts described the species as common to abundant (Kus 2002a), but no reliable population estimates are available prior to the species' federal listing in 1986.

Coinciding with widespread loss of riparian vegetation throughout California (Katibah 1983), Grinnell and Miller (1944) began to detect population declines in the Sacramento and San Joaquin Valleys by the 1930s. Surveys conducted in late 1970s (Goldwasser et al. 1980) detected no least Bell's vireos in the Sacramento and San Joaquin Valleys, and the species was considered extirpated from the region. By 1986, USFWS determined that least Bell's vireo had been extirpated from most of its historical range and numbered approximately 300 pairs statewide (51 FR 16474).

The historical range was reduced to six California counties south of Santa Barbara, with the majority of breeding pairs in San Diego County (77%), Riverside County (10%), and Santa Barbara County (9%) (51 FR 16474).

Since federal listing in 1986, populations have gradually increased and the species has recolonized portions of its historical range. Increases are attributed primarily to riparian restoration and efforts

1 to control the brood parasite brown-headed cowbird (Kus 1998 and Kus and Whitfield 2005 in
2 Howell et al. 2010). By 1998, the total population was estimated at 2,000 pairs and recolonization
3 was reported along the Santa Clara River in Ventura County, the Mojave River in San Bernardino
4 County, and sites in Monterey and Inyo Counties (Kus and Beck 1998; Kus 2002a; U.S. Fish and
5 Wildlife Service 2006). A single nest was reported from Santa Clara County near Gilroy in 1997
6 (Roberson et al. 1997). Still, the distribution remained largely restricted to San Diego County (76%)
7 and Riverside County (16%) (U.S. Fish and Wildlife Service 2006).

8 By 2005, the population had reached an estimated 2,968 breeding pairs (U.S. Fish and Wildlife
9 Service 2006) with increases in most southern California Counties and San Diego County (primarily
10 Camp Pendleton Marine Corps Base) supporting roughly half of the current population (U.S. Fish
11 and Wildlife Service 2006). Recent occurrences have suggested a range expansion to the northern
12 extent of the species' historical breeding range.

13 Two singing least Bell's vireo males were detected, positively identified, and photographed in the
14 southern portion of the Yolo Bypass Wildlife Area in Yolo County from April 17 to August 4, 2010
15 (California Department of Fish and Game 2012). The presumed same least Bell's vireo males were
16 heard singing at the same sites the following year from May 7 to June 18, 2011 (California
17 Department of Fish and Game 2012). The next closest sighting occurred in June 2005, when least
18 Bell's vireos were detected nesting at the San Joaquin River National Wildlife Refuge, west of
19 Modesto in Stanislaus County, the first nesting record of the species in the Central Valley in over
20 50 years (Howell et al. 2010). A single breeding pair nested successfully at the refuge in 2005 and
21 2006. The nest was depredated in 2007. No least Bell's vireos were detected in 2008 or 2009
22 (Howell et al. 2010).

23 **2A.20.2.2 Distribution and Status in the Plan Area**

24 There are no records of least Bell's vireos breeding in the Plan Area since at least the 1970s
25 (Figure 2A.20-2). Two singing males were detected in the Yolo Bypass Wildlife Area in mid-April
26 2010, and again in 2011 (California Department of Fish and Game 2012). However, no least Bell's
27 vireos were detected in the Yolo Bypass Wildlife Area in 2012. The next-nearest most recent record
28 (noted above) is approximately 7 miles south of the Plan Area at the San Joaquin River National
29 Wildlife Refuge in the San Joaquin and Tuolumne River floodplain (Howell et al. 2010). Because of
30 the recent sighting of least Bell's vireo in the Plan Area and because the Plan Area may support
31 suitable riparian habitat for a breeding pair, the species may potentially recolonize the Plan Area.

32 **2A.20.3 Habitat Requirements and Special** 33 **Considerations**

34 The least Bell's vireo is an obligate riparian breeder that typically inhabits structurally diverse
35 woodlands, including cottonwood-willow woodlands/forests, oak woodlands, and mule fat scrub
36 (U.S. Fish and Wildlife Service 1998). Two features appear to be essential for breeding habitat: the
37 presence of dense cover within 3 to 6 feet (1 to 2 meters) of the ground, where nests are typically
38 placed; and a dense, stratified canopy for foraging (Goldwasser 1981; Gray and Greaves 1981; Salata
39 1981, 1983; Regional Environmental Consultants 1989). While least Bell's vireo typically nests in
40 willow-dominated areas, plant species composition does not seem to be as important a factor as
41 habitat structure.

1 Early successional riparian habitat typically supports the dense shrub cover required for nesting
2 and a diverse canopy for foraging. While least Bell's vireo tends to prefer early successional habitat,
3 breeding site selection does not appear to be limited to riparian stands of a specific age. If willows
4 and other species are not managed, within 5 to 10 years they form dense thickets and become
5 suitable nesting habitat (Goldwasser 1981; Kus 1998). Tall canopy tends to shade out the shrub
6 layer in mature stands, but least Bell's vireo will continue to use such areas if patches of understory
7 exist. In mature habitat, understory vegetation consists of species such as California wild rose (*Rosa*
8 *californica*), poison oak (*Toxicodendron diversilobum*), California blackberry (*Rubus ursinus*), grape
9 (*Vitis californica*), and perennials that can conceal nests. Nest site characteristics are highly variable
10 and no features have been identified that distinguish nest sites from the remainder of the territory
11 (Hendricks and Rieger 1989; Olson and Gray 1989; Regional Environmental Consultants 1989).

12 Least Bell's vireos use upland habitat, in many cases coastal sage scrub, adjacent to riparian habitat.
13 These areas provide migratory stopover grounds, foraging habitat, and dispersal corridors for
14 nonbreeding adults and juveniles (Kus and Miner 1989; Riparian Habitat Joint Venture 2004).
15 Vireos along the edges of riparian corridors maintain territories that incorporate both habitat types,
16 and a significant proportion of pairs with territories encompassing upland habitat place at least one
17 nest there (Kus and Miner 1989).

18 Little is known about least Bell's vireo wintering habitat requirements. They are not exclusively
19 associated with riparian habitat during winter, and can occur in mesquite scrub vegetation to a
20 greater degree than riparian areas in winter (Kus unpublished data in U.S. Fish and Wildlife Service
21 2006). Least Bell's vireo may also occur in palm groves or along hedgerows associated with
22 agriculture and rural residential areas (Kus 2002a).

23 **2A.20.4 Life History**

24 **2A.20.4.1 Description**

25 The least Bell's vireo is the smallest subspecies of the Bell's vireo (*Vireo bellii*). The Bell's vireo can
26 range from 4.3 to 4.7 inches (11 to 12 centimeters) in length and has a wingcord length of 2.0 to
27 2.2 inches (5.1 to 5.8 centimeters). It weighs approximately 0.2 to 0.4 ounce (7 to 10 grams) (Kus et
28 al. 2010). It is drably colored and indistinctly marked. The least Bell's vireo is the grayest subspecies
29 of Bell's vireo and has very little yellow or green in its plumage.

30 **2A.20.4.2 Seasonal Patterns**

31 Least Bell's vireos are migratory and usually depart from their wintering grounds in Mexico to
32 arrive at their California breeding grounds from mid-March to early April (Kus 2002a). Observations
33 of banded birds suggest that returning adult breeders may arrive earlier than first-year birds by a
34 few weeks (Kus unpublished data in U.S. Fish and Wildlife Service 2006). Least Bell's vireos begin
35 departing for their wintering grounds by late July but are generally present on their breeding
36 grounds until late September (Garrett and Dunn 1981; Salata 1983).

1 **2A.20.4.3 Nest Site Selection**

2 Nests are typically placed in the fork of a tree or shrub branch in dense cover within 3 to 6 feet (1 to
3 2 meters) of the ground. Both members of the pair construct the cup-shaped nest from leaves, bark,
4 willow catkins, spider webs, and other material, in about 4 to 5 days. The female selects the nest site
5 (Bent 1950; Barlow 1962). Nests are placed in a wide variety of plant species, but the majority are
6 placed in willows (*Salix* spp.) and mule fat (*Baccharis salicifolia* ssp. *salicifolia*) (U.S. Fish and Wildlife
7 Service 1998). Nests tend to be placed in openings along the riparian edge, where exposure to
8 sunlight allows the development of shrubs.

9 **2A.20.4.4 Reproduction**

10 Egg laying begins 1 to 2 days after nest completion. Typically, 3 to 4 eggs are laid. Average clutch
11 sizes of nonparasitized nests observed with complete clutches have ranged from 3.1 to 3.9 (U.S. Fish
12 and Wildlife Service 1998). Both males and females share in incubation, which takes approximately
13 14 days (Bent 1950; Kus 2002a). After hatching, nestlings are fed by both parents for 10 to 12 days
14 until fledging (U.S. Fish and Wildlife Service 1998). Adults continue to care for the young at least
15 2 weeks after fledging, when territorial boundaries may be relaxed as family groups range over
16 larger areas. Fledglings usually remain in the territory or its vicinity for most of the season (U.S. Fish
17 and Wildlife Service 1998). Least Bell's vireo pairs may attempt up to five nests in a breeding season,
18 although most fledge young from only one or two. Few nests are initiated after mid-July. Long-term
19 annual rates of hatching success (the percentage of eggs laid that hatch) have ranged from 53 to
20 83% percent in the major study populations at the San Luis Rey, Santa Margarita, and Tijuana
21 Rivers. The annual average number of fledglings produced per pair has ranged from 0.9 to 4.5, with
22 long-term averages ranging between 1.8 and 3.2 (U.S. Fish and Wildlife Service 1998).

23 **2A.20.4.5 Home Range and Territory Size**

24 Territory size ranges from 0.5 to 7.5 acres (0.2 to 3 hectares), but on average are between 1.5 and
25 2.5 acres (0.6 and 1 hectare) in southern California (U.S. Fish and Wildlife Service 1998). Newman
26 (1992) investigated the relationship between territory size, vegetation characteristics, and
27 reproductive success for populations in San Diego County, but found no significant factors that could
28 account for the variability in territory size found at his sites. Spatial differences in riparian habitat
29 structure, patch size, and numerous other factors result in differences in the density of territories
30 within and between drainages (U.S. Fish and Wildlife Service 1998). Embree (1992) concluded that
31 patch size and crowding did not influence least Bell's vireo reproductive success, at least not
32 through the mechanisms of singing rates and attraction of predators.

33 **2A.20.4.6 Foraging Behavior and Diet**

34 Least Bell's vireos are insectivorous and prey on a wide variety of insects, including bugs, beetles,
35 grasshoppers, moths, and especially caterpillars (Chapin 1925; Bent 1950). They obtain prey
36 primarily by foliage gleaning (picking prey from leaf or bark substrates) and hovering (removing
37 prey from vegetation surfaces while fluttering in the air). Foraging occurs at all levels of the canopy
38 but appears to be concentrated in the lower to middle level strata, particularly when pairs have
39 active nests (Grinnell and Miller 1944; Goldwasser 1981; Gray and Greaves 1981; Salata 1983;
40 Miner 1989). Miner (1989) determined that least Bell's vireo foraging time across heights was not
41 simply a function of the availability of vegetation at those heights, but rather represented an actual

1 preference for the 3- to 6-meter zone. Foraging occurs most frequently in willows (Salata 1983;
2 Miner 1989), but occurs on a wide range of riparian species and even some nonriparian plants that
3 may host relatively large proportions of large prey (Miner 1989).

4 **2A.20.5 Threats and Stressors**

5 **2A.20.5.1 Habitat Loss and Fragmentation**

6 A major factor leading to declines in populations of least Bell's vireo is the loss and degradation of
7 riparian woodland habitat throughout the species' range. Habitat loss and degradation can occur
8 through clearing of vegetation for agriculture, timber harvest, development, or flood control.

9 Flood control and river channelization eliminates early successional riparian habitat that least Bell's
10 vireo (and many other riparian focal species) use for breeding. Dams, levees and other flood control
11 structures hinder riparian re-establishment, creating more old-growth conditions (dense canopy
12 and open understory) that are unfavorable to breeding vireos. Finally, habitat degradation
13 encourages nest predation and parasitism. Agricultural land uses and water projects not only
14 directly destroy habitat, but may also reduce water tables to levels that inhibit the growth of the
15 dense vegetation least Bell's vireo prefer (Riparian Habitat Joint Venture 2004).

16 Grazing can also have a significant effect on riparian vegetation (Sedgwick and Knopf 1987). Cattle
17 and other livestock can trample vegetation and eat seedlings, saplings, shrubs, and herbaceous
18 plants. This can lead to a reduction in cover and nesting sites, and affect insect prey populations.

19 **2A.20.5.2 Cowbird Parasitism**

20 Brood parasitism from brown-headed cowbirds (*Molothrus ater*) has a major negative impact on
21 least Bell's vireo. Livestock grazing has reduced and degraded the lower riparian vegetation favored
22 by the least Bell's vireo (Overmire 1962) and provided foraging areas for the brown-headed
23 cowbird. Sharp and Kus (2005) suggest that microhabitat cover around the nest is the most
24 important habitat feature influencing brood parasitism of least Bell's vireo nests. They found
25 unparasitized nests had fewer trees greater than 8 centimeters (3 inches) in diameter at breast
26 height within 11.3 meters (37 feet) of the nest and had less canopy cover within 5 meters (16 feet)
27 than parasitized nests. They also suggest that cover near the nest reduces the chance that a cowbird
28 will observe nesting activity and later parasitize the nest.

29 Row crops and orchards also provide feeding grounds for the parasite. Young and Hutto (1997)
30 found that distance to agriculture was the strongest predictor of cowbird presence and abundance.
31 Riparian habitat that is fragmented by agriculture is therefore highly susceptible to cowbird brood
32 parasitism. By as early as 1930, nearly every least Bell's vireo nest found in California hosted at least
33 one cowbird egg (U.S. Fish and Wildlife Service 1998). Because a parasitized nest rarely fledges any
34 vireo young, nest parasitism of least Bell's vireo results in drastically reduced nest success
35 (Goldwasser 1978; Goldwasser et al. 1980; Franzreb 1989; Kus 1999, 2002b).

36 **2A.20.5.3 Predation**

37 Predation is a major cause of nest failure in areas where brown-headed cowbird nest parasitism is
38 infrequent or has been reduced by cowbird trapping programs. Most predation occurs during the

1 egg stage. Predators likely include western scrub jays (*Aphelocoma californica*), Cooper's hawks
2 (*Accipiter cooperii*), gopher snakes (*Pituophis melanoleucus*) and other snake species, raccoons
3 (*Procyon lotor*), opossums (*Didelphis virginiana*), coyotes (*Canis latrans*), long-tailed weasels
4 (*Mustela frenata*), dusky-footed woodrats (*Neotoma fuscipes*), deer mice (*Peromyscus maniculatus*),
5 rats (*Rattus* spp.), and domestic cats (*Felis domesticus*) (Franzreb 1989). Kus et al. (2008)
6 investigated variables that influenced the likelihood of nest predation on least Bell's vireo at three
7 spatial scales. They did not find strong predictors of predation risk at the nest site, surrounding
8 habitat or landscape scale, with the exception of proximity to golf courses, parks, and wetlands. Nest
9 predation increased with proximity to golf courses, whereas nests near wetland habitats were twice
10 as likely to succeed as those that were farther from wetlands (Kus et al. 2008).

11 2A.20.6 Relevant Conservation Efforts

12 The least Bell's vireo is federally and state-listed as endangered. Critical habitat for the least Bell's
13 vireo was designated in 1994, and the USFWS draft recovery plan was published in 1998. Aside from
14 the protections and regulations offered under these plans, the Clean Water Act, Migratory Bird
15 Treaty Act of 1918, and a Memorandum of Understanding between USFWS and Camp Pendleton
16 Marine Corps Base for the purpose and objective of managing and perpetuating the least Bell's vireo
17 on Camp Pendleton, also offer the least Bell's vireo regulatory protection. The least Bell's vireo is
18 also listed as a covered species in 16 habitat conservation plans, including the *Coachella Valley*
19 *Multiple Species Habitat Conservation Plan* (Coachella Valley Association of Governments 2007), *San*
20 *Diego Multiple Species Conservation Plan* (San Diego County 1998), *Orange County Natural*
21 *Community Conservation Plan/Habitat Conservation Plan* (Orange County 1997), and *Western*
22 *Riverside Multiple Species Habitat Conservation Plan* (Riverside County 2003).

23 Riparian habitat creation and restoration is underway throughout California (Riparian Habitat Joint
24 Venture 2004). The *Santa Clara River Enhancement and Management Plan* (AMEC Earth &
25 Environmental 2005) is an especially significant effort to protect the ecological integrity of the
26 longest unchannelized river in the South Coast bioregion. Current efforts to develop along the Santa
27 Clara River and its tributaries may endanger the integrity of the plan.

28 Brown-headed cowbird trapping has proven to be an effective method of increasing the
29 reproductive success of least Bell's vireo on a local scale. At Camp Pendleton, nest parasitism
30 dropped from 47% to less than 1% in less than 10 years because of cowbird trapping efforts
31 (U.S. Fish and Wildlife Service 1998). However, cowbird trapping should be considered a temporary
32 and complementary aid to long-term restoration and habitat enhancement and preservation efforts.

33 Continued research and monitoring of key least Bell's vireo populations at Camp Pendleton and
34 other southern California riparian areas provides important information on population trends and
35 allows for the employment of appropriate adaptive conservation techniques. Point Reyes Bird
36 Observatory's geographic information system (GIS) database of California Partners in Flight riparian
37 study sites is a useful tool in identifying where riparian research is occurring. The riparian bird
38 conservation plan developed by Riparian Habitat Joint Venture (2004) offers a comprehensive
39 vision of conservation, education, and research activities necessary to conserve and restore the
40 riparian habitats that least Bell's vireo requires.

2A.20.7 Species Habitat Suitability Model

The methods used to formulate species habitat suitability models, and the limitations of these models, are described in Section 2A.0.17, *Species Habitat Suitability Model Methods*.

2A.20.7.1 GIS Model Data Sources

The least Bell's vireo model uses vegetation types and associations from the following data sets: BDCP composite vegetation layer (Hickson and Keeler-Wolf 2007 [Delta], Boul and Keeler-Wolf 2008 [Suisun Marsh], TAIC 2008 [Yolo Basin]), and aerial photography (U.S. Department of Agriculture 2005). Using these data sets, the model maps the distribution of suitable least Bell's vireo nesting and migratory habitat in the Plan Area. Vegetation types were assigned based on the species requirements as described above and the assumptions described below.

2A.20.7.2 Habitat Model Description

Modeled nesting and migratory habitat in the Sacramento–San Joaquin River Delta includes the following valley riparian types from the BDCP composite vegetation layer.

- Black willow (*Salix gooddingii*)
- *Salix gooddingii*–*Populus fremontii* (*Quercus lobata*–*Salix exigua*–*Rubus discolor*)
- *Salix gooddingii*/*Rubus discolor*
- *Salix lasiolepis*–Mixed brambles (*Rosa californica*–*Vitis californica*–*Rubus discolor*)
- *Salix exigua*–(*Salix lasiolepis*–*Rubus discolor*–*Rosa californica*)
- *Salix gooddingii*/wetland herbs
- *Salix gooddingii*–*Quercus lobata*/wetland herbs
- Arroyo willow (*Salix lasiolepis*)
- *Salix lasiolepis*–*Cornus sericea*/*Scirpus* (currently known as *Schoenoplectus*) spp.–complex unit
- Shining willow (*Salix lucida*)
- Narrow-leaf willow (*Salix exigua*)
- Fremont cottonwood (*Populus fremontii*)
- White alder (*Alnus rhombifolia*)
- *Alnus rhombifolia*/*Salix exigua* (*Rosa californica*)
- Oregon ash (*Fraxinus latifolia*)
- Box elder (*Acer negundo*)
- *Acer negundo*–*Salix gooddingii*
- Hinds' walnut (*Juglans hindsii*)
- Coyote bush (*Baccharis pilularis*)
- California wild rose (*Rosa californica*)

- 1 • *Cornus sericea*–*Salix exigua*
- 2 • *Cornus sericea*–*Salix lasiolepis*/(*Phragmites australis*)
- 3 • Coast live oak (*Quercus agrifolia*)
- 4 • *Quercus lobata*–*Alnus rhombifolia* (*Salix lasiolepis*–*Populus fremontii*–*Quercus agrifolia*)
- 5 • *Quercus lobata*/Rosa californica (*Rubus discolor*–*Salix lasiolepis*/Carex spp.)
- 6 • *Quercus lobata*–*Acer negundo*
- 7 • *Quercus lobata*–*Fraxinus latifolia*
- 8 • Blackberry (*Rubus discolor*)
- 9 • Mexican elderberry (*Sambucus mexicana*)
- 10 • California dogwood (*Cornus sericea*)

11 Nesting and migratory habitat in Suisun Marsh and Yolo Basin includes the following valley riparian
12 types from the BDCP composite vegetation layer.

- 13 • Fremont cottonwood–valley oak–willow riparian forest NFD alliance
- 14 • Mixed Fremont cottonwood–willow spp. NFD alliance
- 15 • Mixed willow super alliance
- 16 • *Salix laevigata*/S. lasiolepis
- 17 • *Salix lasiolepis*/*Quercus agrifolia*
- 18 • *Rosa californica*
- 19 • *Rosa*/Baccharis
- 20 • *Fraxinus latifolia*
- 21 • *Quercus agrifolia*
- 22 • *Rosa*/Baccharis
- 23 • *Rubus discolor*
- 24 • Valley oak alliance–riparian
- 25 • Willow trees

26 In 2011, and again in 2012, the species habitat models were updated to include previously
27 unmapped portions of the Plan Area. The methods used to map these new analysis areas differ from
28 the original methods and are described in Section 2A.0.1.7, *Species Habitat Suitability Model*
29 *Methods*. For most areas newly mapped, vegetation data were not available at the alliance level as in
30 the rest of the Plan Area and so most of the new analysis areas were mapped at the natural
31 community level. Additional detail regarding crop types was available for cultivated lands and was
32 incorporated into the mapping. In the new analysis areas, the following natural communities were
33 assumed to provide least Bell's vireo habitat.

- 34 • Valley/foothill riparian
- 35 ○ Blackberry NFD (not formally defined) super alliance

- 1 ○ Fremont cottonwood–valley oak–willow (ash–sycamore) riparian forest NFD association
- 2 ○ Intermittently flooded to saturated deciduous shrubland
- 3 ○ Mixed Fremont cottonwood–willow species, NFD alliance
- 4 ○ Mixed willow super alliance
- 5 ○ Valley oak (*Quercus lobata*)
- 6 ○ Valley oak alliance–riparian
- 7 ● Vernal Pool Complex

8 **2A.20.7.3 Assumptions**

- 9 ● **Assumption:** Least Bell's vireo habitat is restricted to the vegetation types described in
- 10 Section 2A.20.7.2, *Habitat Model Description*.

11 **Rationale:** The least Bell's vireo is an obligate riparian breeder. While it can use adjacent
 12 nonriparian scrub habitats for foraging or dispersal (Kus and Miner 1989; Riparian Habitat Joint
 13 Venture 2004), suitable nonriparian habitats are largely absent from the Plan Area, which is
 14 primarily agricultural. Therefore, the habitat model is restricted to riparian vegetation. While
 15 least Bell's vireo typically nests in willow-dominated habitats, plant species composition does
 16 not seem to be as important a factor as habitat structure. Early successional riparian habitat
 17 typically supports the dense shrub cover required for nesting and a diverse canopy for foraging.
 18 While least Bell's vireo tends to prefer early successional habitat, breeding site selection does
 19 not appear to be limited to riparian stands of a specific age. Therefore, in addition to all willow-
 20 dominated types, all other riparian habitats that may consist of a dense shrub layer are included.

21 **2A.20.8 Recovery Goals**

22 The draft recovery plan for this species (U.S. Fish and Wildlife Service 1998) includes the following
 23 criteria that constitute the recovery goals.

24 Reclassification as a threatened species may be considered when Criterion 1 has been met for a
 25 period of 5 consecutive years.

- 26 ● **Criterion 1.** Stable or increasing least Bell's vireo populations and metapopulations, each
 27 consisting of several hundred or more breeding pairs are protected and managed at the
 28 following sites: Tijuana River, Dalzura Creek/Jamul Creek/Otay River, Sweetwater River, San
 29 Diego River, San Luis Rey River, Camp Pendleton/Santa Margarita River, Santa Ana River, an
 30 Orange County/Los Angeles County metapopulation, Santa Clara River, Santa Inez River, and an
 31 Anza Borrego Desert metapopulation.

32 Delisting of the species may be considered when the species meets the criterion for downlisting and
 33 the following criteria have been met for 5 consecutive years.

- 34 ● **Criterion 2.** Stable or increasing least Bell's vireo populations and metapopulations, each
 35 consisting of several hundred or more breeding pairs, have become established and are
 36 protected and managed at the following sites: Salinas River, a San Joaquin Valley
 37 metapopulation, and a Sacramento Valley metapopulation.

- 1 • **Criterion 3.** Threats are reduced or eliminated so that least Bell's vireo populations and
2 metapopulations listed above are capable of persisting without significant human intervention,
3 or perpetual endowments are secured for cowbird trapping and nonnative invasive plant
4 control (e.g., giant reed, *Arundo donax*) in riparian habitat occupied by least Bell's vireo.

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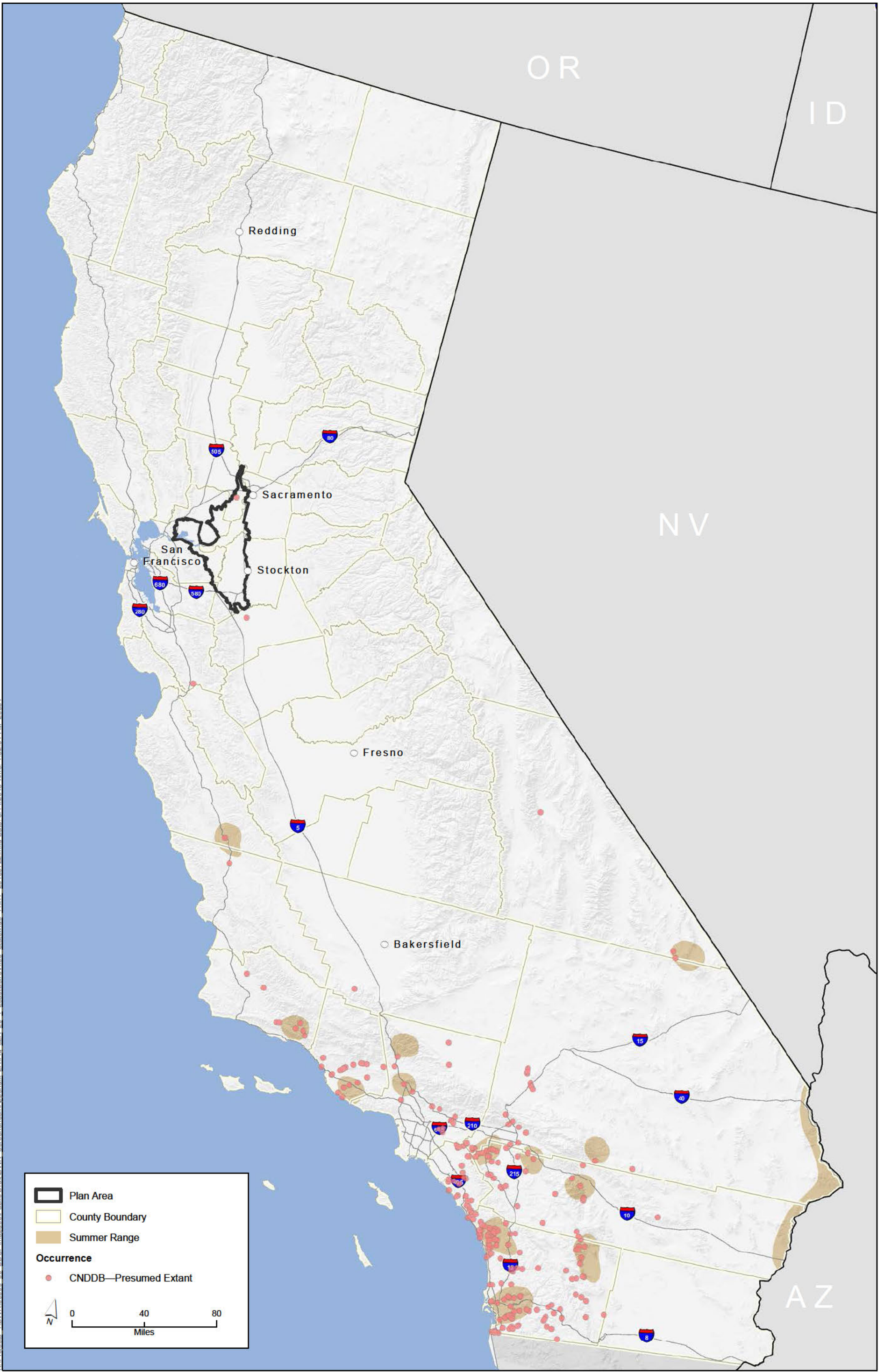
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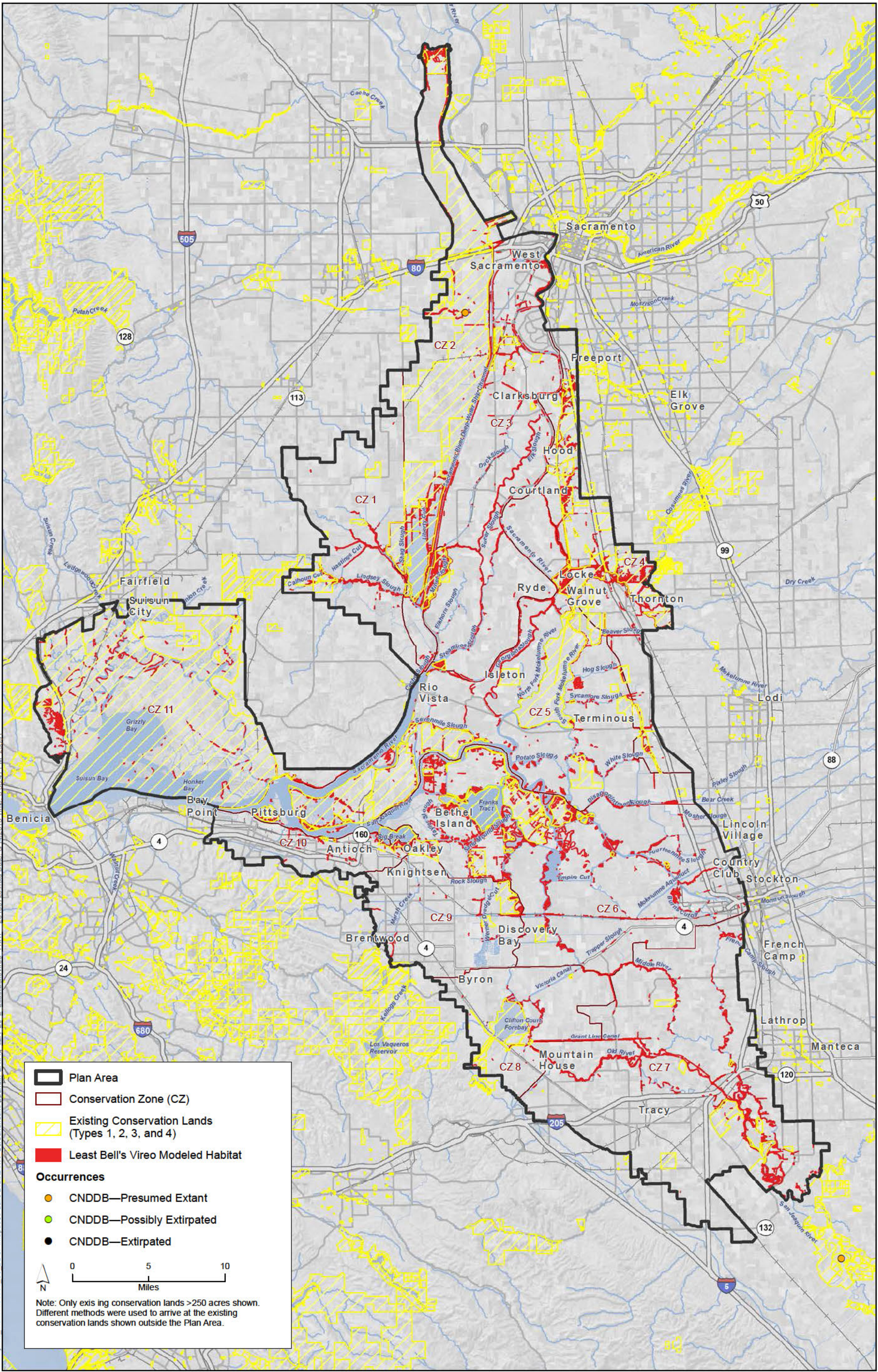
Plan Area
 County Boundary
 Summer Range

Occurrence
 ● CNDDB—Presumed Extant

0 40 80
 Miles

GIS Data Sources: Occurrences, CNDDB June 2013; Range, DFG WHR 2008.

Figure 2A.20-1
Least Bell's Vireo Statewide Range and Recorded Occurrences



Plan Area

Conservation Zone (CZ)

Existing Conservation Lands (Types 1, 2, 3, and 4)

Least Bell's Vireo Modeled Habitat

Occurrences

- CNDDB—Presumed Extant
- CNDDB—Possibly Extirpated
- CNDDB—Extirpated

0 5 10
Miles

Note: Only existing conservation lands >250 acres shown. Different methods were used to arrive at the existing conservation lands shown outside the Plan Area.

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GIS Data Source: Existing Conservation Lands Outside Plan Area, CPAD 2013 and CDG-WCB 2011; Occurrences, CNDDB June 2013.

Figure 2A.20-2
Least Bell's Vireo Habitat Model and Recorded Occurrences

Suisun Song Sparrow (*Melospiza melodia maxillaris*)

2A.21.1 Legal Status

The Suisun song sparrow (*Melospiza melodia maxillaris*) has no federal legal status. A petition for listing it as a federal endangered species was submitted in 1987, but the U.S. Fish and Wildlife Service (USFWS) considered the petition unwarranted.

The species is a third-priority California Bird Species of Special Concern (Spautz and Nur 2008).

2A.21.2 Species Distribution and Status

2A.21.2.1 Range and Status

The Suisun song sparrow is one of 24 subspecies of *Melospiza melodia*, and one of three that occur in the San Francisco Bay estuary (Modesto song sparrow [*M. m. mailliardi*] may be a fourth subspecies; however, its taxonomic status is currently under review, and further research is necessary to determine its status as a valid subspecies [Gardali 2008]). *M. m. samuelis* occurs in salt marshes of north San Francisco and San Pablo Bays, and *M. m. pusillula* occurs in salt marshes of south San Francisco Bay. The Suisun song sparrow is endemic to the salt marshes of the Suisun Bay, and while it has been confirmed to be phenotypically distinct from neighboring subspecies (Patten 2001), genetic differentiation has not been confirmed (Chan and Arcese 2002). Its year-round range is confined to tidal salt and brackish marshes of the Suisun Bay area from the Carquinez Strait east to Antioch at the confluence of the San Joaquin and Sacramento Rivers (Grinnell and Miller 1944; Spautz and Nur 2008). The current range remains relatively unchanged since Grinnell and Miller's (1944) description. However, the current distribution of the species in this area is defined by the extent of remaining tidal marsh habitats, which occur primarily along the fringes of the Carquinez Strait and Suisun Bay (Figure 2A.21-1).

Spautz and Nur (2008), citing unpublished data from the Point Reyes Bird Observatory, estimated the total population of Suisun song sparrows as 43,000 to 66,000 breeding pairs, approximately one third of the estimated historical population size (Spautz and Nur 2008). The subspecies occurs in virtually every tidal marsh in Suisun Bay; however, densities differ widely based on habitat conditions and suitability (Spautz and Nur 2008).

2A.21.2.2 Distribution and Status in the Plan Area

The range of the Suisun song sparrow extends eastward into the Plan Area to approximately Kimball Island. However, the majority of the range of the species is included in the Suisun Marsh Restoration Opportunity Area (ROA) (Figure 2A.21-2). There are several reported occurrences from Kimball Island, Browns Island, and in the Suisun Marsh in the western portion of the Plan Area.

2A.21.3 Habitat Requirements and Special Considerations

Suisun song sparrows are associated with tidal marsh habitats dominated by *Salicornia*, *Spartina*, and *Grindelia*. In brackish marsh habitats, these types are interspersed mostly with *Schoenoplectus* (formerly known as *Scirpus*), *Typha*, and *Juncus*. Dense vegetation is required for nesting sites, song perches, and refuge from predators (Marshall 1948). There is also an association with tidal channels in areas where *Salicornia* or *Spartina* are the dominant landscape cover and *Grindelia* or shrubs occur along the edges of the channels, providing nesting and perching habitat (Spautz and Nur 2008). The association with channels is weaker in brackish marshes with extensive cover of *Schoenoplectus* and *Typha* (Spautz and Nur 2008).

While dense vegetation is characteristic, exposed ground is important for foraging. In tidal marsh habitats, openings in the dense *Salicornia*, created by small mammals or tidal action, are required for foraging access. In *Schoenoplectus*/*Typha*-dominated habitats, plant spacing needs to be sufficient to provide openings for foraging and movement on the ground (Marshall 1948).

Spautz et al. (2006) analyzed abundance with a series of vegetation and habitat variables. They found a positive correlation with shrub cover, particularly *Grindelia stricta* and *Baccharis pilularis* (coyote bush), marsh size, and proportion of adjacent natural upland. In general, they found that song sparrows tend to be denser along upland edges of large marshes, especially where shrubs are present (Spautz et al. 2006). Abundance ranges from approximately 3 to 15 birds per hectare (1.2 to 6 per acre), depending on habitat value (Marshall 1948; Marshall and Dedrick 1994; Spautz and Nur 2008).

Nesting territories are established linearly every 10 to 50 meters (33 to 164 feet) along sloughs or other channels or along upland edges of marshes. Open marshes away from meandering channels are usually avoided. Each territory requires sufficient area for nesting and foraging, including tidally exposed mud, water, and vegetation suitable for nesting and cover (Walton 1975).

Nests are constructed in a variety of substrates, including *Schoenoplectus americanus*, *Bolboschoenus maritimus* subsp. *paludosus* (formerly *S. maritimus*), *S. acutus*, *Grindelia stricta*, *Lepidium latifolium*, *Salicornia pacifica*, and *Distichlis spicata*, among others (Spautz and Nur 2008). Nest heights average 36 centimeters (1.2 feet) (Herzog et al. 2004; Spautz et al. 2006) and are usually placed at a height in the vegetation where they can clear flood tide levels while still having cover from taller plants to minimize exposure to predation (Johnston 1956).

Low marsh habitats dominated by *Schoenoplectus acutus* and *S. californicus* do not provide breeding habitat, but they are used by Suisun song sparrows for foraging and can be part of the breeding territory. In addition, upland transition zones provide both foraging habitat and refuge during extreme high-tide events. Finally, managed wetlands in general provide only marginal habitat for this species.

1 **2A.21.4 Life History**

2 **2A.21.4.1 Description**

3 The Suisun song sparrow is a small passerine with a large head and plump build, conical bill, short
4 rounded wings, and slender tail with a blunt tip (Arcese et al. 2002). Plumage is characterized by a
5 dark streaked breast and mantle, usually well-defined on a gray or whitish background. The
6 longitudinal streaks align into rows on the back and ventrally gather into a variably defined spot on
7 the chest, leaving the lower belly largely unstreaked. Eyebrows are grayish, and a broad, dark stripe
8 borders the whitish throat. Legs and feet are a pinkish color. The Suisun song sparrow is the darkest
9 of the three subspecies occurring in the San Francisco Bay estuary. Coloration on the back is dark
10 reddish-brown, which distinguishes it from the olive-brown of *M. m. samuelis* and the yellowish gray
11 or plain gray of *M. m. pusillula* (Larsen 1989). The Suisun song sparrow also has a larger, thicker bill
12 than the other neighboring subspecies (Marshall 1948).

13 **2A.21.4.2 Seasonal Patterns**

14 The Suisun song sparrow is nonmigratory and occupies the same territory year-round.

15 **2A.21.4.3 Reproduction**

16 The Suisun song sparrow begins breeding relatively early in the spring, an adaptation thought to
17 avoid the highest spring tides, which is a mortality factor for eggs and young (Johnston 1954).
18 Breeding occurs from early March to July (Spautz and Nur 2008), but this species can produce more
19 than one brood per year and construct up to five nests each year. These activities are influenced by
20 tidal activity and associated habitat and food availability and the outcome of the initial nesting
21 attempt (Johnston 1954). Clutch size averages 3.2 eggs per nest; over the breeding season, the
22 average total number of eggs per pair ranges from 7.5 to 9.1 (Johnston 1956). Productivity per pair
23 over the season varies from 2.0 to 5.8 fledglings per pair, per season (Johnston 1956).

24 **2A.21.4.4 Home Range and Territory Size**

25 During the breeding season, the Suisun song sparrow occupies small territories (approximately
26 0.04 hectares [0.1 acre] in optimal habitat), usually adjacent to the territories of other Suisun song
27 sparrows in a single linear arrangement along the edges of sloughs and bays. Each pair remains
28 within its limited territory during the breeding season. All requirements for nesting and foraging,
29 including tidally exposed mud, water, light, and vegetation suitable for nesting and cover are met
30 within the territory. During the fall and winter, adults and young may range up to 183 meters
31 (600 feet) from the territory and occupy adjacent seasonal marshes or grasslands, but continue to
32 occupy the same general area and return to the same breeding territory each year (Marshall 1948;
33 Walton 1975).

34 **2A.21.4.5 Foraging Behavior and Diet**

35 Suisun song sparrows forage on the bare surface of tidally exposed mud and along slough margins in
36 the salt and brackish marshes of Suisun Bay during low tides. They feed on *Schoenoplectus* and other
37 seeds once they have fallen to the ground, insects (mostly mosquito larvae and flies), and other
38 invertebrates exposed during low tides (Marshall 1948; Walton 1975). While foraging, the Suisun

1 song sparrow hops along the ground with both feet together, scratches leaf litter by pushing both
2 feet simultaneously, or catches flies using hopping and darting motions with outstretched wings for
3 balance (Bent 1968).

4 **2A.21.5 Threats and Stressors**

5 **2A.21.5.1 Habitat Loss and Fragmentation**

6 Habitat loss and fragmentation, caused by diking, levee construction, channelization, invasive
7 species, and urbanization, is considered the primary threat to the continued existence of the Suisun
8 song sparrow (Larsen 1989; Spautz and Nur 2008). Diking, channelization, development, and a
9 substantial decrease in freshwater outflow from the Sacramento–San Joaquin River Delta (Delta)
10 have greatly reduced the habitat that supports this subspecies. Throughout most of Suisun Marsh,
11 the tidal marsh has been reduced to small fragments or strips of vegetation (Larsen 1989), although
12 larger patches remain at Hill Slough and Rush Ranch. Large-scale habitat loss can also occur through
13 the effects of global climate change and the resulting rise in sea level. With a projected 0.4-meter
14 (1.3-foot) rise in sea level (Intergovernmental Panel on Climate Change 2001), large areas of tidal
15 marsh in Suisun Marsh could be inundated, thus making them unsuitable for the Suisun song
16 sparrow (Spautz and Nur 2008; Veloz et al. 2011). This is of particular concern in Suisun Marsh and
17 similar areas where urbanization around the marsh perimeter has removed adjacent natural habitat
18 and thus restricted potential expansion of the marsh in response to sea level rise over time (Orr et
19 al. 2003).

20 **2A.21.5.2 Nest Predation**

21 Spautz and Nur (2008) note that reproductive failure caused by high levels of nest predation may be
22 a significant threat to the Suisun song sparrow. Nonnative predators include the house cat (*Felis*
23 *catus*), Norway rat (*Rattus norvegicus*), and red fox (*Vulpes vulpes*). Native predators include the
24 American crow (*Corvus brachyrhynchos*) and common raven (*C. corax*).

25 **2A.21.5.3 Toxics**

26 While there are regulations that protect most of the remaining tidal marshes inhabited by Suisun
27 song sparrows, the urbanization of the surrounding area contributes to other threats that may alter
28 water salinity and introduce toxins into the system, such as oil spills, chemical contamination,
29 sewage, and other waste. Shipping activities along major channels, including oil tanker traffic and
30 the presence of toxic waste dumps in the area, pose potential contamination issues (Larsen 1989).

31 **2A.21.5.4 Salinity Changes**

32 Normal salinity of Suisun Marsh is a function of the amount of freshwater outflow it receives from
33 the Delta. Disruption of normal outflows can have a detrimental effect on this species. While the
34 Suisun song sparrow has the ability to adapt to short-term changes in water salinity, sea level rise
35 could permanently increase marsh salinity, affecting song sparrow habitat (Veloz et al. 2011).
36 Significant alterations in the salinity content can result in undesirable habitat changes, lower
37 reproductive output, competition, and genetic dilution from neighboring subspecies that have a
38 greater range of tolerance (Larsen 1989).

2A.21.6 Relevant Conservation Efforts

Suisun Marsh has been the subject of various conservation efforts for many years, particularly with respect to development and issues related to water quality within its boundaries. The California Department of Water Resources (DWR) Suisun Marsh Program (2012) summarizes the major agreements, management plans, and legislation that have directed management of the Suisun Marsh since the mid-1970s. These efforts focus on the preservation and restoration of tidal marsh habitats.

2A.21.6.1 The Nejedly-Bagley-Z'Berg Suisun Marsh Preservation Act (1974)

The California Legislature enacted the Suisun Marsh Preservation Act to protect the marsh from urban development. It required the San Francisco Bay Conservation and Development Commission to develop a plan for the marsh and provides for various restrictions on development within marsh boundaries.

2A.21.6.2 Suisun Marsh Protection Plan (1976)

This plan was developed by the Bay Conservation and Development Commission and defines and limits development within primary and secondary management areas for the “future of the wildlife values of the area as threatened by potential residential, commercial and industrial development.” It recommends that the State of California purchase 1,800 acres and maintain water quality. While the focus of the plan is on maintaining waterfowl habitat, it also addresses the importance of tidal wetlands and recommends restoring historical marsh areas to wetland status (managed or tidal).

2A.21.6.3 The Suisun Marsh Protection Act (1977)

This act adopts and calls for implementation of the Suisun Marsh Protection Plan. Assembly Bill (AB) 1717 designates the Bay Conservation and Development Commission as the state agency with regulatory jurisdiction of the marsh and calls for the Suisun Resource Conservation District to have responsibility for water management in the marsh. The bill identifies (and focuses on) actions for the preservation of waterfowl needs, along with the retention of the diversity of wildlife. It states that land in Suisun Marsh, when no longer managed for waterfowl, should be acquired for public use or resource management if it is suitable for restoration to tidal or managed marsh, but that such restoration cannot be required as a condition of private development.

2A.21.6.4 State Water Resources Control Board Water Rights Decision 1485 (1978)

The State Water Resources Control Board (State Water Board) adopted the Water Quality Control Plan for the Delta and issued Water Rights Decision 1485. The decision sets channel water salinity standards for the period from October to May and preserves the area as brackish water tidal marsh. It sets water quality standards in the marsh as a condition of export pumping. These come from the California Department of Fish and Wildlife (CDFW) recommendations, which were based on the following elements:

- The relative value of marsh plants as food for ducks.

- 1 • The influence of soil salinity and other factors on distribution and growth of marsh plants.
 - 2 • The relationships between channel water salinity and soil salinity.
- 3 CDFW concluded that improved management practices, improved drainage, water control facilities,
4 and adequate water quality were needed to achieve desired soil salinity conditions for waterfowl
5 food plants.

6 **2A.21.6.5 Plan of Protection for the Suisun Marsh (1984)**

7 DWR and the U.S. Department of the Interior, Bureau of Reclamation (Reclamation) developed and
8 began implementing the Plan of Protection in accordance with Water Rights Decision 1485. The
9 implementation strategy was to construct large facilities and distribution systems to meet salinity
10 standards (lower channel water salinity), in lieu of significant State Water Project (SWP)/Central
11 Valley Project (CVP) storage releases estimated as much as 2 million acre-feet in dry/critical water
12 years. The six-phase plan was the programmatic blue print (required by the State Water Board and
13 embodied in the original Suisun Marsh Preservation Agreement). Two of the six phases were
14 completed, including the Initial Facilities and the Suisun Marsh Salinity Control Gates.

15 **2A.21.6.6 Suisun Marsh Preservation Agreement (1987)**

16 This contractual agreement between DWR, Reclamation, CDFW, and Suisun Resource Conservation
17 District contains provisions for DWR and Reclamation to mitigate the effects on Suisun Marsh
18 channel water salinity from the SWP/CVP operations and other upstream diversions. The Suisun
19 Marsh Preservation Agreement requires DWR and Reclamation to meet salinity standards, sets a
20 timeline for implementing the Plan of Protection, and delineates monitoring and mitigation
21 requirements. The Suisun Marsh Monitoring Agreement and the Suisun Marsh Mitigation Agreement
22 were also signed at this time. The Suisun Marsh Mitigation Agreement defines habitat requirements
23 to mitigate effects of facilities and operations, and the Suisun Marsh Monitoring Agreement defines
24 requirements for monitoring salinity and species in Suisun Marsh.

25 **2A.21.6.7 Bay-Delta Accord (1994)**

26 On December 15, 1994, federal and state agencies, working with agricultural, environmental, and
27 urban stakeholders, reached an agreement on water quality standards and related provisions that
28 would remain in effect for 3 years. This agreement, known as the Bay-Delta Accord, was based on a
29 proposal developed by the stakeholders. Elements of the agreement include the following:

- 30 • Springtime export limits expressed as a percentage of Delta inflow.
- 31 • Regulation of the salinity gradient in the estuary so that a salt concentration of two parts per
32 thousand is positioned where it may be more beneficial to aquatic life.
- 33 • Specified springtime flows on the lower San Joaquin River to benefit Chinook salmon.
- 34 • Intermittent closure of the Delta Cross Channel gates to reduce entrainment of fish into the
35 Delta.

2A.21.6.8 State Water Resources Control Board Water Quality Control Plan (1995 to 1998)

In 1994, wildlife and fishery agencies and urban water users expressed concerns about the appropriateness of western Suisun Marsh channel water salinity standards. In May 1995, the State Water Board modified the Suisun Marsh salinity objectives in the Water Quality Control Plan for the San Francisco Bay/Sacramento-San Joaquin Delta estuary. Modeling analysis by the Suisun Marsh Planning Program showed that Suisun Marsh standards would be met most of the time at all Suisun Marsh compliance stations. Some standard exceedances would be expected in the western Suisun Marsh that participants in the Suisun Marsh Preservation Agreement agreed could be mitigated by more active water control by landowners.

2A.21.6.9 State Water Resources Control Board Water Rights Decision 1641 (1999)

The State Water Board issued Decision 1641 in December 1999, which updated salinity standards for Suisun Marsh. Increased outflow and salinity requirements for the Bay-Delta provided indirect benefits to Suisun Marsh. DWR proposed that the State Water Board adopt the Amendment Three actions for Suisun Marsh in this decision. However, the State Water Board was unable to adopt Amendment Three actions because the Section 7 consultation with USFWS had not concluded. However, the State Water Board did relieve Reclamation and DWR of their responsibility to meet salinity objectives at S-35 and S-97 in the western Suisun Marsh.

2A.21.6.10 Suisun Marsh Charter Implementation Plan (2001)

The Suisun Marsh Charter was completed in 2001, and development of an Implementation Plan commenced. Charter participants collaborated on a joint presentation to the State of the Estuary Conference on the principles of the Charter Plan, including coordinated water quality, endangered species, and heritage value protection in Suisun Marsh.

2A.21.6.11 Habitat Management, Preservation, and Restoration Plan (2010)

The Charter process was expanded to include additional federal and state agencies to develop a Suisun Marsh Plan that would balance the goals and objectives of the Bay-Delta Program, Suisun Marsh Preservation Agreement, and other management and restoration programs in Suisun Marsh in a manner that is responsive to the concerns of all stakeholders and is based on voluntary participation by private landowners.

In addition, several facilities have been constructed in Suisun Marsh to protect and improve water quality and protect and enhance wildlife habitat.

- Roaring River Distribution System (1979 to 1980)
- Morrow Island Distribution System (1979 to 1980)
- Goodyear Slough Outfall (1979 to 1980)
- Suisun Marsh Salinity Control Gates (1988)

- 1 • Cygnus and Lower Joice Facilities (1991)
- 2 The Suisun song sparrow is also a covered species under the *Solano Multispecies Habitat*
- 3 *Conservation Plan* (Solano County Water Agency 2009).

4 **2A.21.7 Species Habitat Suitability Model**

5 The methods used to formulate species habitat suitability models, and the limitations of these
6 models, are described in Section 2A.0.17, *Species Habitat Suitability Model Methods*.

7 **2A.21.7.1 GIS Model Data Sources**

8 The Suisun song sparrow model uses vegetation types and associations from the following
9 geographic information system (GIS) data sets: BDCP composite vegetation layer (Hickson and
10 Keeler-Wolf 2007 [Delta], Boul and Keeler-Wolf 2008 [Suisun Marsh], TAIC 2008 [Yolo Basin]),
11 aerial photography (U.S. Department of Agriculture 2005), and land use survey of the Delta and
12 Suisun Marsh area - version 3 (California Department of Water Resources 2007). Using these data
13 sets, the model maps the distribution of suitable Suisun song sparrow habitat in the Plan Area.
14 Vegetation types were assigned based on the species requirements, as described above, and the
15 assumptions described below.

16 **2A.21.7.2 Habitat Model description**

17 There are two Suisun song sparrow modeled habitat components: primary breeding habitat and
18 secondary habitats that provide lesser ecological functions. Modeled Suisun song sparrow primary
19 breeding habitat consists of all *Salicornia*-dominated tidal brackish emergent wetland and all *Typha*-
20 *Schoenoplectus* (formerly known as *Scirpus*) and *Juncus*-dominated tidal freshwater emergent
21 wetland in the Plan Area west of Sherman Island, with the exception that *Schoenoplectus acutus* and
22 *S. californicus* plant communities (low marsh) and all of the plant communities listed below that
23 occur in managed wetlands are classified as secondary habitat. Further, upland transitional zones,
24 providing refugia during high tides, within 150 feet of the wetland edge were also included as
25 secondary habitat. A 1-acre minimum mapping unit was applied to primary and secondary modeled
26 habitat. A GIS constraint layer was developed to limit suitable habitat to west of Sherman Island.

27 Suisun song sparrow primary habitat in the Delta, but west of Sherman Island, consists of the
28 following vegetation types from the BDCP composite vegetation layer.

- 29 • *Scirpus* spp. in managed wetlands
- 30 • *Distichlis spicata*-*Salicornia pacifica* (formerly *S. virginica*)
- 31 • *Distichlis spicata*-*Juncus balticus*
- 32 • *Juncus bufonius* (salt grasses)
- 33 • *Juncus balticus*-meadow vegetation
- 34 • Pickleweed (*Salicornia virginica*, now *Salicornia pacifica*)
- 35 • *Salicornia virginica*-*Cotula coronopifolia*
- 36 • Broad-leaf cattail (*Typha latifolia*)

- 1 • Mixed *Schoenoplectus* mapping unit
- 2 • Mixed *Schoenoplectus*/floating aquatics complex
- 3 • Mixed *Schoenoplectus*/submerged aquatics complex
- 4 • Hard-stem bulrush (*Schoenoplectus acutus*) (secondary)
- 5 • *Schoenoplectus acutus* pure (secondary)
- 6 • *Schoenoplectus acutus*-*Typha angustifolia* (secondary)
- 7 • *Schoenoplectus acutus*-*Typha latifolia* (secondary)
- 8 • *Schoenoplectus acutus*-(*Typha latifolia*)-*Phragmites australis* (secondary)
- 9 • California bulrush (*Schoenoplectus californicus*) (secondary)
- 10 • *Schoenoplectus californicus*-*Eichhornia crassipes* (secondary)
- 11 • *Schoenoplectus californicus*-*Schoenoplectus acutus* (secondary)
- 12 • American bulrush (*Schoenoplectus americanus*)
- 13 • Narrow-leaf cattail (*Typha angustifolia*)
- 14 • *Typha angustifolia*-*Distichlis spicata*
- 15 Suisun song sparrow primary habitat in Suisun Marsh consists of the following vegetation types
- 16 from the BDCP composite vegetation layer.
- 17 • Bulrush-cattail freshwater marsh not formally defined (NFD) super alliance
- 18 • *Grindelia stricta* var. *stricta*
- 19 • *Juncus balticus*
- 20 • *Juncus balticus*/*Conium*
- 21 • *Juncus balticus*/*Lepidium*
- 22 • *Juncus balticus*/*Potentilla*
- 23 • *Lepidium* (generic)
- 24 • *Lepidium*/*Distichlis*
- 25 • *Salicornia* (generic)
- 26 • *Salicornia virginica*
- 27 • *Salicornia*/annual grasses
- 28 • *Salicornia*/*Atriplex*
- 29 • *Salicornia*/*Cotula*
- 30 • *Salicornia*/*Crypsis*
- 31 • *Salicornia*/*Polygonum*-*Xanthium*-*Echinochloa*
- 32 • *Salicornia*/*Sesuvium*
- 33 • *Schoenoplectus* (*californicus* or *acutus*)-*Typha* spp. (secondary)

- 1 • *Schoenoplectus (californicus or acutus)*–*Rosa* (secondary)
- 2 • *Schoenoplectus (californicus or acutus)*/wetland herb (secondary)
- 3 • *Schoenoplectus americanus* (generic)
- 4 • *Schoenoplectus americanus/Lepidium*
- 5 • *Schoenoplectus americanus/Potentilla*
- 6 • *Schoenoplectus americanus/S. californicus*–*S. acutus*
- 7 • *Schoenoplectus californicus/S. acutus* (secondary)
- 8 • *Schoenoplectus maritimus*
- 9 • *Schoenoplectus maritimus/Salicornia*
- 10 • *Schoenoplectus maritimus/Sesuvium*
- 11 • *Typha angustifolia* (dead stalks)
- 12 • *Typha angustifolia/Distichlis*
- 13 • *Typha angustifolia/Phragmites*
- 14 • *Typha angustifolia/Polygonum*–*Xanthium*–*Echinochloa*
- 15 • *Typha angustifolia/S. americanus*
- 16 • *Typha* species (generic)
- 17 Suisun song sparrow secondary habitat in the upland transition zone adjacent to tidal wetlands
- 18 consists of the following types from the BDCP composite vegetation layer.
- 19 • Annual grassland (generic)
- 20 • Annual grasses/weeds (generic)
- 21 • Ruderal herbaceous grasses & forbs
- 22 • California annual grasslands–herbaceous
- 23 • *Bromus diandrus*–*Bromus hordeaceus*
- 24 • *Atriplex lentiformis*
- 25 • *Atriplex triangularis*
- 26 • *Atriplex*/annual grasses
- 27 • *Atriplex/Distichlis*
- 28 • *Atriplex/Schoenoplectus maritimus*
- 29 • *Atriplex/Sesuvium*
- 30 • *Baccharis*/annual grasses
- 31 • *Bromus spp./Hordeum*
- 32 • *Hordeum/Lolium*
- 33 • Vernal pools

- 1 • Degraded vernal pool complex–California annual grasslands–herbaceous
- 2 • Degraded vernal pool complex–Italian ryegrass (*Lolium multiflorum*)
- 3 • Degraded vernal pool complex–rabbitsfoot grass (*Polygogon maritimus*)
- 4 • Degraded vernal pool complex–ruderal herbaceous grasses & forbs
- 5 • Degraded vernal pool complex–vernal pools

6 In 2011, and again in 2012, the species habitat models were updated to include previously
 7 unmapped portions of the Plan Area. The methods used to map these new analysis areas differ from
 8 the original methods and are described in Section 2A.0.1.7, *Species Habitat Suitability Model*
 9 *Methods*. For most areas newly mapped, vegetation data were not available at the alliance level as in
 10 the rest of the Plan Area and so most of the new analysis areas were mapped at the natural
 11 community level. Additional detail regarding crop types was available for cultivated lands and was
 12 incorporated into the mapping. In the new analysis areas, the following natural community was
 13 assumed to provide Suisun song sparrow habitat when it occurred west of Sherman Island.

- 14 • Tidal brackish emergent wetland

15 2A.21.7.3 Assumptions

- 16 • **Assumption:** Suisun song sparrow habitat in the Plan Area is geographically constrained to
 17 Suisun Marsh and the Delta west of Sherman Island.

18 **Rationale:** Suisun song sparrows are found exclusively in tidal marshes and adjacent uplands of
 19 the Suisun Bay and as far east as Kimball Island in the western Delta (Spautz and Nur 2008).

- 20 • **Assumption:** Suisun song sparrow habitat is restricted to the vegetation types described in
 21 Section 2A.18.7.2, *Habitat Model Description*.

22 **Rationale:** Suisun song sparrows nest and forage in tidal brackish emergent wetland habitats
 23 dominated by *Spartina*, *Salicornia*, and *Grindelia* spp. and tidal freshwater emergent wetland
 24 habitats dominated by *Schoenoplectus*, *Typha*, and *Juncus* spp. and, to an increasing extent,
 25 *Lepidium latifolium* (Spautz and Nur 2008). Low marsh habitats dominated by *Schoenoplectus*
 26 *acutus* and *S. californicus* and managed wetlands in general provide lesser habitat value. Specific
 27 habitat elements, including proximity to tidal channels, percentage of shrub cover, and site-
 28 specific vegetation associations that could potentially refine the extent of the suitable habitat
 29 conditions were not sufficiently identified in the GIS databases, and were not used in the model.
 30 Therefore, the model likely overestimates the extent of potentially occupied tidal marsh habitat.

31 2A.21.8 Recovery Goals

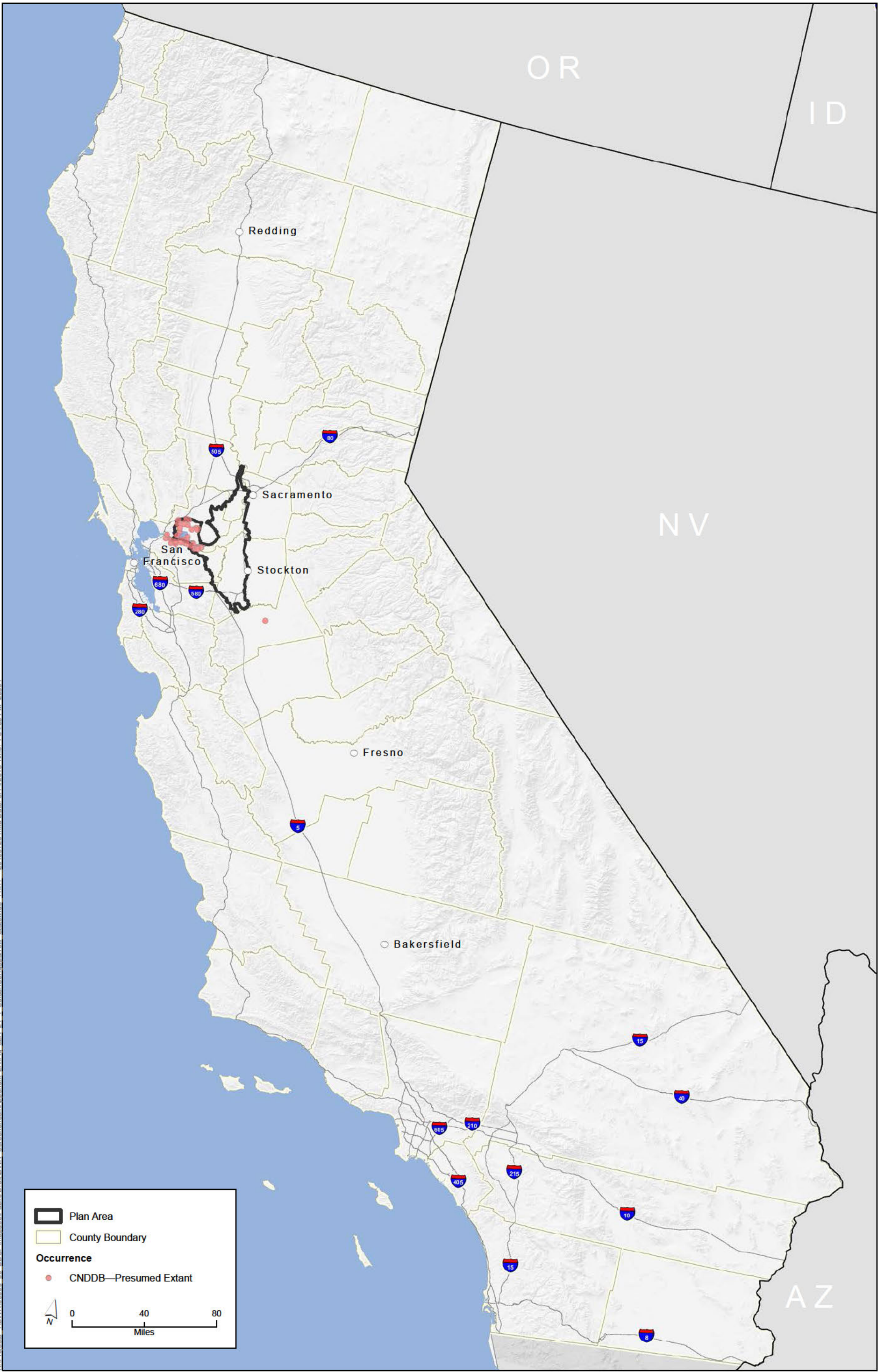
32 The CALFED Bay-Delta Ecosystem Restoration Program Plan's *Multi-Species Conservation Strategy*
 33 designates the salt marsh harvest mouse as a Contribute to Recovery species (CALFED Bay-Delta
 34 Program 2000). This means that the Ecosystem Restoration Program will undertake actions under
 35 its control and within its scope that are necessary to contribute to the recovery of the species.
 36 Recovery is equivalent to the requirements of delisting a species under federal and state endangered
 37 species acts.

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Plan Area
 [Thick black outline symbol]

County Boundary
 [Thin yellow outline symbol]

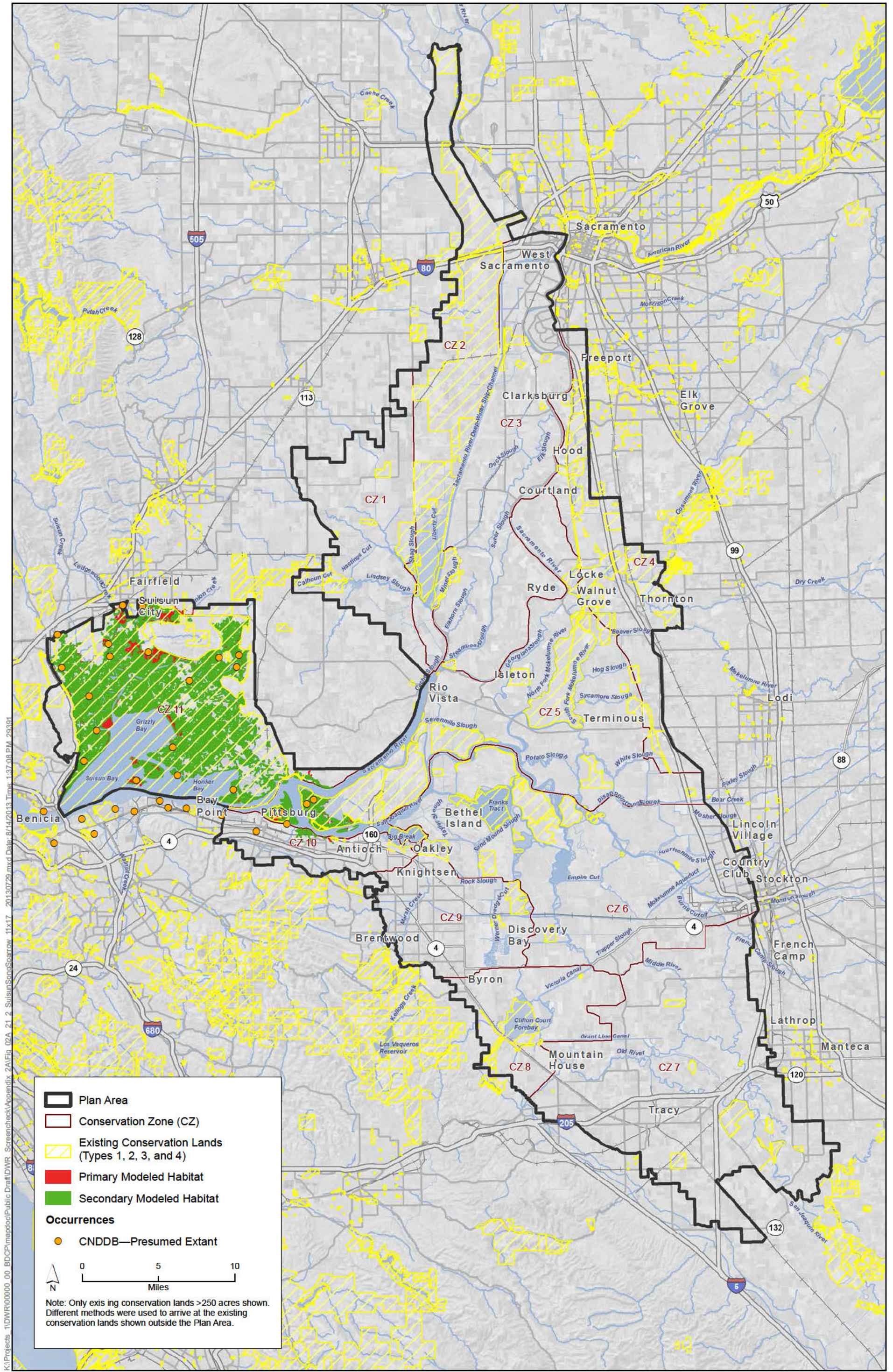
Occurrence
 [Red dot symbol] CNDDB—Presumed Extant

0 40 80
 Miles

N

GIS Data Sources: Occurrences, CNDDB June 2013.

Figure 2A.21-1
Suisun Song Sparrow Statewide Range and Recorded Occurrences



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GIS Data Source: Existing Conservation Lands Outside Plan Area, CPAD 2013 and CDFG-WCB 2011; Occurrences, CNDDB 2013.

Figure 2A.21-2
Suisun Song Sparrow Habitat Model and Recorded Occurrences