April 22, 2015

Ms. Jessica Bean
Submitted via e-mail
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State Water Resources Control Board
1001 I Street, 24th Floor
Sacramento, CA 95814

Subject: Comments Regarding the Second Draft Regulations Implementing the 25% Conservation Standard

The City of Huntington Beach respectfully requests the State Water Resources Control Board reconsider and account for 1) Indirect Potable Reuse (IPR) and 2) water use in Fuel Modification Zones (Fire) in the Draft Regulations for Implementing 25% Conservation Standard. According to the state’s Recycled Water Policy and the California Action Plan, the development of recycled water is a “valuable resource” in California.

The state has established a goal to increase the use of recycled water, over 2002 levels, by at least one million acre-feet per year by 2020. This long-term sustainable supply option makes local sense and is drought resistant, reliable, and will minimize our carbon footprint. Orange County alone is recycling more than 134,000 AFY, contributing more than 13 percent of the state-wide goal. The investment in the IPR Groundwater Recovery System (GWRS) alone account for more than $621 million in capital costs.

The following provides an example of how traditional recycled water use (Purple-Pipe) and Indirect Potable Reuse (IPR) are treated differently in the Draft Regulations. In the scenario described below, two agencies decide to invest in the development of recycled water. Both agencies have a total water demand of 10,000 acre-feet per year. The table attempts to demonstrate how these two types of recycled water are treated differently in the mandatory reductions.
<table>
<thead>
<tr>
<th>Traditional Purple-Pipe Recycled Water</th>
<th>Indirect Potable Reuse</th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>Total Water Demand = 10,000 afy</strong></td>
<td><strong>Total Water Demand = 10,000 afy</strong></td>
</tr>
<tr>
<td>• One agency pursues the traditional Purple-Pipe approach to recycle 3,000 acre feet of water</td>
<td>• The other agency pursues the IPR approach to recycle 3,000 acre feet of water</td>
</tr>
<tr>
<td>• Potable irrigation demand is reduced by 3,000 acre feet</td>
<td>• Municipal and industrial water supply is supplemented with 3,000 acre-feet of recycled water</td>
</tr>
<tr>
<td>• This agency’s potable demand is reduced to 7,000 acre feet.</td>
<td>• Imported water use is reduced by 3,000 acre feet</td>
</tr>
<tr>
<td></td>
<td>• This agency’s potable demand remains at 10,000 acre feet</td>
</tr>
</tbody>
</table>

Both agencies reduce their demand for imported water by 3,000 acre feet; Purple-Pipe gets credited, but IPR does not. The Draft Regulations Implementing 25% Conservation Standard do not treat these agencies in a consistent manner for a similar investment. The Conservation Standard in effect **nets out** Purple-Pipe water recycling because total water production is reduced by the increment of recycled water produced.

Conversely, IPR is **not netted out** because it is included in total potable water production. Both agencies invested in recycled water, both advance the state goals, and both should be treated similarly. In fact, IPR allows for water to be used for drinking water purposes, not just for irrigation or industrial use, and IPR water is actually used multiple times, not just once or twice.

Water agencies throughout Orange County remain steadfastly committed to actively implementing water conservation and public information programs regardless of the source of water being used and regardless of drought conditions. Orange County’s overall water demand has dropped two percent from 1991 to 2014 while population has grown by more than 25 percent.

To advance the stated goals of California and the Water Board, and to put IPR on equal footing to traditional recycled supplies, we request that water production be reduced by the proportionate amount of IPR being produced from the groundwater basin. Orange County agencies would still be assigned to an appropriate percent reduction tier. This change would recognize past investments in IPR and encourage continued investments in recycled water not only here but state-wide.

The City of Huntington Beach appreciates the opportunity to provide input on the implementation of the Governor’s Executive Order B-29-15.
Sincerely,

Brian A. Ragland
Brian A. Ragland, P.E.
Utilities Manager

c: Travis K. Hopkins, P.E., Public Works Director