CALIFORNIA STATE

WATER RESOURCES CONTROL BOARD

BYRON BETHANY IRRIGATION DISTRICT

PRE-HEARING CONFERENCE

Friday, September 25, 2015

Joe Serna Jr.-CalEPA Building
1001 I Street
Sacramento, California

9:00 a.m.

Reported by: Peter Petty

APPEARANCES:

Board Member
Tam Doduc, Hearing Officer

Michael Buckman, Hearing Unit Chief

Division of Water Rights Prosecution Team
Andrew Tauriainen, Office of Enforcement
John Prager, Office of Enforcement
Kathy Mrowka, Manager, Enforcement Section

HEARING PARTIES:

Byron-Bethany Irrigation District

Daniel Kelly, Somach Simmons & Dunn

Aaron Ferguson, Somach Simmons & Dunn

Rick Gilmore, General Manager

South Delta Water Agency John Herrick

Central Delta Water Agency
Jennifer Spaletta

City/County of San Francisco Jonathan Knapp Robert Donlan

San Joaquin Tributaries Authority
Valerie Kincaid, O'Laughlin & Paris
Tim Wasiewski, O'Laughlin & Paris

<u>California Department of Water Resources</u> Robin McGinnis

HEARING PARTIES (Continued):

Patterson Irrigation District

Banta Carbona Irrigation District

West Side Irrigation District

Jeanne Zolezzi, Herum Crabtree Suntag

State Water Contractors
Stefanie Morris
Joli-Anne Ansley, Duane Morris LLP

Richard Morat Richard Morat

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PROCEEDINGS

SEPTEMBER 25, 2015

9:00 A.M.

HEARING OFFICER DODUC: Good morning,
everyone. Welcome to today's pre-hearing conference
regarding the public hearing, which we'll be holding
later on, to receive evidence relevant to
determining whether Byron-Bethany Irrigation
District engaged in unauthorized diversion of water,
and whether to impose administrative civil liability
against BBID for the alleged unauthorized diversion.

I am State Water Board Member Tam Doduc, and present here today are from staff, Nicole Kuenzi, attorney; Jane Farwell-Jenson, and Ernie Mona from Division of Water Rights staff.

A couple of just housekeeping announcements to begin with.

Please look around and identify the exits closest to you. In the event of a fire alarm, we are required to evacuate this room immediately. Please take your valuables with you and do not use the elevators. Exit down the stairways and to the relocation site across the street in the park. If you cannot use stairs, you will be directed to a protected vestibule inside the stairwell.

Second important announcement of the day is

please take a moment right now to turn off or mute your cell phones. I get very annoyed when it goes off.

Okay. We'll wait for the rest of the people to come in and grab a seat.

[Pause on the record.]

HEARING OFFICER DODUC: All right, moving on. Let's first talk about the conduct of today's prehearing conference.

It's being held in accordance with a Notice of Public Hearing and Prehearing Conference dated August 19, 2015, and my letters to the parties dated September 11, 2015.

Our goal today is to ensure that the hearing proceeds in an orderly and expeditious manner. I am particularly interested in hearing from all of you regarding procedural matters that will further this goal.

As you can probably notice by now, the prehearing -- well, you may not know that the prehearing is being webcast on the Internet, and both the audio and video are being recorded.

A court reporter is present here today.

The transcript will be available on the State Water

Board's BBID ACL Hearing website, or you may make

arrangements with the court reporting service. 1 2 With that, let's begin with the roll call. 3 As I identify each party who has filed a Notice of 4 Intent to Appear, please speak into the microphone 5 and identify your name. First, Byron-Bethany Irrigation District. 6 7 MR. KELLY: Good morning, Board Member 8 My name is Daniel Kelly, I'm with the law 9 firm of Somach Simmons & Dunn here in Sacramento. We are general counsel for the Byron-Bethany 10 11 Irrigation District. 12 To my right is Rick Gilmore. He is the 13 General Manager of the Byron-Bethany Irrigation 14 District. 15 HEARING OFFICER DODUC: No association 16 meeting today, huh? 17 Pardon? MR. GILMORE: 18 HEARING OFFICER DODUC: No association 19 meeting today, huh? 20 MR. KELLY: The association meeting --21 HEARING OFFICER DODUC: I know. 22 MR. KELLY: -- is in late October during 23 the public hearing. 24 Mr. Gilmore was unavailable for today's 25 meeting, but given that this is proceeding in kind

of a very quick manner, Mr. Gilmore decided to cancel the plans he had today to convey that he believes that this is very important, and so he cancelled his plans in order to be here.

HEARING OFFICER DODUC: Appreciate it.

MR. KELLY: To his right is Aaron Ferguson, he's with Somach Simmons & Dunn as well, one of my associates.

HEARING OFFICER DODUC: Thank you,

10 Mr. Kelly.

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The Division of Water Rights prosecution team.

MR. TAURIAINEN: Thank you, Board Member

14 Doduc. I'm Andrew Tauriainen with the Office of

15 Enforcement, attorney for the prosecution team.

To my right is my colleague at the Office of Enforcement, John Prager.

To my left is Kathy Mrowka of the Division

19 Enforcement Unit.

HEARING OFFICER DODUC: Thank you.

21 South Delta Water Agency.

22 MR. HERRICK: Good morning. John Herrick 23 for South Delta Water Agency.

24 HEARING OFFICER DODUC: Thank you,

25 Mr. Herrick.

1 Central Delta Water Agency. 2 MS. SPALETTA: Good morning. Jennifer 3 Spaletta for Central Delta Water Agency. HEARING OFFICER DODUC: 4 Thank you, 5 Ms. Spaletta. 6 City and County of San Francisco. 7 MR. KNAPP: Good morning. Jonathan Knapp 8 for the City and County of San Francisco. And I'm 9 here with Robert Donlan, outside counsel for the 10 City and County of San Francisco. 11 HEARING OFFICER DODUC: Thank you, 12 Mr. Knapp. 13 The San Joaquin Tributaries Authority. 14 MS. KINCAID: Valerie Kincaid from the San 15 Joaquin Tributaries Authority. Here with... 16 MR. WASIEWSKI: Tim Wasiewski, same 17 parties. 18 HEARING OFFICER DODUC: Thank you, 19 Ms. Kincaid. 20 California Department of Water Resources. 21 MS. MCGINNIS: Robin McGinnis. 22 HEARING OFFICER DODUC: Would you mind 23 coming up and speaking into the microphone. 24 MS. MCGINNIS: There we go. Robin 25 McGinnis, attorney, California Department of Water

1 Resources. 2 HEARING OFFICER DODUC: Thank you. 3 Patterson Irrigation District. 4 MS. ZOLEZZI: Jeanne Zolezzi, Herum 5 Crabtree Suntag, general counsel for Patterson. 6 HEARING OFFICER DODUC: Would you like to 7 identify yourself for Banta Carbona and West Side, 8 as well? 9 MS. ZOLEZZI: Yes, general counsel --10 HEARING OFFICER DODUC: Efficiency. 11 MS. ZOLEZZI: -- for those two districts, 12 as well. Thank you. 13 HEARING OFFICER DODUC: Thank you very 14 much, Ms. Zolezzi. 15 Have I identified everyone? 16 Ah, Mr. Morat. Sorry I missed you. 17 There's a microphone up there and a table up there. 18 MS. MORRIS: Also, Stefanie Morris, general 19 counsel for the State Water Contractors; we're a 20 party. 21 HEARING OFFICER DODUC: Okay, hold on a 22 This is why I don't like this, because second. 23 everyone start talking and I don't know who's who. 24 Mr. Morat, please identify yourself. 25 MR. MORAT: Good morning. I'm Richard

Morat, representing myself.

HEARING OFFICER DODUC: Thank you.

And oh, actually, I skipped number eight and nine, and I apologize.

State Water Contractors.

MS. MORRIS: Stefanie Morris, general counsel for the State Water Contractors. And Joli Ansley, outside counsel for the State Water Contractors.

HEARING OFFICER DODUC: Thank you. You were on my cheat sheet; I just need more coffee.

All right. With that, I'm assuming that I now have read everyone? All right.

Let's jump into our first topic of the day, which is regarding requests for hearing delay.

As set forth in the August 19th, 2015 notice, the hearing in this matter is scheduled for October 28th, and continuing, if necessary, on October 29th and 30th of 2015.

BBID, Central Delta Water Agency, and South Delta Water Agency have requested that the hearing be postponed.

I have considered your comments and I'm inclined to postpone the hearing approximately four weeks and reschedule the hearing in December.

So I am directing the parties to submit their availability for the month of December and for the month of January in the event we are unable to indentify enough hearing days in December. I want your submittals of these availability by noon on Wednesday, September 30th. That's next Wednesday.

And I will also revise the deadline for submission of exhibits and written testimony based on the revised hearing date.

I'm sure you're all very happy with that, but since I see that Mr. Kelly is already reaching for his microphone, does anyone have any comments on what I've just said?

MR. KELLY: Board Member Doduc, Dan Kelly for Byron-Bethany Irrigation District.

HEARING OFFICER DODUC: Could you get closer to the microphone, please.

MR. KELLY: I absolutely can. Is this better?

HEARING OFFICER DODUC: That's much better.

MR. KELLY: I appreciate the hearing team's consideration of the request for delay, and there's quite a bit that's transpired between the time that I made that request in September and today, and actually, more importantly, since yesterday.

And throughout the time that this process has been kind of going in a parallel track to a litigation that's going on -- which is now in Santa Clara Superior Court, which I understand Mr. Tauriainen circulated the Court's order that was issued yesterday -- the State Water Board has gone into court and has informed the Court, not only the Sacramento Superior Court but the Alameda County Superior Court and now the Santa Clara Superior Court, that both Byron-Bethany Irrigation District and the West Side Irrigation District are going to be provided with a full opportunity to air all of the issues that it raised in the litigation first here so that this Board can consider those before it goes back to the court.

We didn't anticipate all of those issues being aired here, but it was the State Water Board's representations to the Court that that was going to happen here that I think in part resulted in the Court denying a staying of these proceedings.

And so the State Water Board's attorneys expressly mentioned BBID's allegations of the lack of due process and an unfair hearing and lack of separation as being matters that this body is now going to consider. And so not only now do I need

time to prepare for an evidentiary hearing, what I believe is a pretty significant evidentiary hearing, but I need time to file those motions and have this body decide them before we move forward.

I had not intended on bringing all of those issues to this body, but based on your attorney's representations to the Court, I've got to do that now or I have a potential exhaustion problem when this proceeding is over. I can't do that by December. I certainly can't do that by January.

My request to delay until May was simply to prepare and proceed for an evidentiary hearing.

This has gotten much bigger. And so I can probably get it all done, still, by late Spring of next year, but that is not all going to happen by December.

And so I'm going to ask that you reconsider based on those additional facts and new circumstances that the parties here be provided a little bit more time to have the opportunity to raise those issues to you, to have you rule on them, and then to have an evidentiary hearing.

HEARING OFFICER DODUC: Thank you. Your concerns are noted and thank you for voicing them so succinctly.

Anyone else wish to comment on the issue of

delay?

MR. TAURIAINEN: Yes, Andrew Tauriainen for the prosecution team.

HEARING OFFICER DODUC: And again, I'll ask you to get closer to the microphone.

MR. TAURIAINEN: Okay

HEARING OFFICER DODUC: If I'm having trouble hearing you, then others are, too.

MR. TAURIAINEN: Thank you. My apologies.

Prosecution team understands Byron-Bethany's concerns, and West Side's concerns, as well. Both Byron-Bethany and West Side moved the Santa Clara Superior Court to stay the enforcement proceedings, these enforcement proceedings, both Byron-Bethany's ACL complaint and the West Side CDO that's trailing this proceeding that we're here for today. And we understand that those parties have chosen to dedicate significant resources toward the litigation, in particular the motions to stay, over the last couple weeks.

But yesterday the Court denied those motions to stay so that the Board could undertake the enforcement proceeding, the enforcement proceeding that's framed by the complaint and by the hearing notice and by your letters of the last

couple weeks.

I don't see that the complaint or the hearing notice frame any of the broad issues raised in the litigation by any of the parties in the coordinated litigation.

The complaint is fairly narrowly framed to whether or not there was a violation during a specific time period in June, and those issues are reflected in the hearing notice and in your letters since.

So I don't see that the parties will need, nor do I think the Court directed the parties to brief or adjudicate any of the broader litigation issues in this enforcement proceeding or in the West Side CDO enforcement proceeding.

And just for a point of clarification, the State Board has --

HEARING OFFICER DODUC: Could you -- I'm sorry, let me, let me just say, I obviously have your point of views in writing, both of yours, and I would ask that, rather than repeating what you've already submitted in writing, are there any additional arguments you would like to make or additional information you would like me to have in considering the delay?

1 MR. TAURIAINEN: Just the last --2 HEARING OFFICER DODUC: Especially based on 3 what Mr. Kelly has just said, which I appreciated 4 because he focused on things that were not already 5 submitted in his written letters. 6 MR. TAURIAINEN: Right. I hadn't addressed 7 the Court's decision in any of my writings --8 HEARING OFFICER DODUC: Okay. 9 MR. TAURIAINEN: -- except for the email 10 that I forwarded the Court's order yesterday. 11 The last point is, in the litigation the 12 State Board is represented by the Attorney General's 13 Office and the Office of Chief Counsel. There's a 14 separation of functions in place such that the 15 prosecution team and the Enforcement Unit really 16 didn't participate and isn't participating in the 17 litigation. 18 I don't -- I wasn't present at the hearing,

I don't -- I wasn't present at the hearing,

I don't know what they have said in the litigation

about what the scope of this enforcement proceeding

should be, but that's clear from the complaint and

from the hearing notice what the scope of this

enforcement proceeding should be.

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HEARING OFFICER DODUC: Thank you.

Anyone else wish to weigh in with new

1 arguments or information? Ms. Spaletta. 2 MS. SPALETTA: Thank you. Jennifer 3 Spaletta on behalf of Central Delta Water Agency. 4 I would concur with Mr. Kelly that a 5 continuance until at least May would be appropriate 6 for the following reasons. 7 The first issue raised for the hearing is whether there was an unlawful diversion. In order 8 9 to decide that issue, you first have to determine 10 whether there was water available to divert under 11 the particular water right. 12 That analysis has two components, the first 13 being the method used to determine --14 HEARING OFFICER DODUC: We're not arguing 15 that today, Ms. Spaletta. 16 MS. SPALETTA: No, but --17 HEARING OFFICER DODUC: I'm, again, asking 18 the parties to provide me with any additional information that I need in order to make the 19 20 decision on a delay. 21 MS. SPALETTA: This is additional 22 information. 23 HEARING OFFICER DODUC: All right.

method used, and the second component is the factual

The two components are the

MS. SPALETTA:

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information plugged into the method.

I think that the factual information is going to be pretty easy and won't take that much time. It's the method part that's going to require the extensive discovery, the depositions, the other parties to have experts.

If we were in a trial court and we had what was considered a non-complex case, the court would set it out one year. If we had any experts in the case, the court would deem it complex and would give the parties at least two years to bring the matter to hearing.

So the concept of having this case that involves expert testimony on an issue that has never been decided by the State Board or a court of law, it's an issue of first impression both factually and legally, decided in less than three months would be a violation of due process under even the fastest fast track rules in the judicial system.

So that's why we're asking for this continuance. In order to have the number of depositions, and, frankly, the sharing of information that's required to reach factual stipulations and distill information into a three-to four- to five-day hearing, you need more time to

do that. If we were to keep this schedule, I can pretty much guarantee you you're going to have a three-week hearing.

HEARING OFFICER DODUC: Thank you.

MS. SPALETTA: So that's a problem.

HEARING OFFICER DODUC: Anyone else?

MR. HERRICK: Thank you. John Herrick for South Delta Water Agency. I'll just echo Mr. Kelly and Ms. Spaletta's comments, and end with we now have fundamental Delta hydrodynamic issues before the Board, and these are not simple, as has been represented. These are extremely complex, and it will take a significant amount of time to prepare for and then argue this and have a hearing.

wanted to, you know, have some of these issues decided quickly or, you know, narrowly tailor them, but we're not at that point now. These are fundamental overriding aspects of the Delta, which I won't be able to prepare a good case in another 45 days. Thank you.

This is not a small deal. I know the Board

22 HEARING OFFICER DODUC: Thank you,

23 Mr. Herrick.

Anyone else before I give Mr. Kelly the last chance of remarks? Yes.

MR. KNAPP: Jonathan Knapp for the City and County of San Francisco. As stated in our letter, San Francisco supports the extension to at least May of 2016.

The one additional point that I'd like to make here is that it occurs to us that in a case of this type, that we very much see as a complex matter, that it would make sense to phase the -- to phase the adjudication of this proceeding so that the threshold legal issues could be addressed before you get into what we see as very complex factual issues.

And to Mr. Tauriainen's point, the underlying premise of the ACL is that the Board can exercise its jurisdiction against a pre-1914 water right holder in the way that it has.

San Francisco doesn't believe that's the case and believes there is a threshold legal issue presented with respect to the scope of the Board's jurisdiction, and that there would be additional threshold legal issues that would be appropriately addressed prior to moving into factual evidentiary hearings.

24 HEARING OFFICER DODUC: Thank you, 25 Mr. Knapp.

All right. With that, I'll turn back to Mr. Kelly for his final comments on this matter, at least for now.

MR. KELLY: Yeah. Thank you, Hearing
Officer Doduc. A couple of more additional points.

I agree. You know, there's discovery that's got to happen and, you know, we've got to deal with peoples' schedules and availability, and I get that.

I'm sure we're going to talk at some point about BBID's Notice of Intent to Appear. I'm fully prepared to discuss that and disclose names today, but I've got a practical problem with that, too.

And as I expressed in my letter, my Notice of Intent to Appear, you know, we got the hearing notice on the 19th and we got the -- we had to file the Notice of Intent to Appear by the 2nd, and BBID diligently went out there to find experts in modeling and all that other stuff.

Well, one of the modelers, one of the experts that I'm going to be using is Bob Wagner with the firm of Wagner Bonsignore. Now, unfortunately, I guess, for BBID, Mr. Bonsignore [sic] had a preplanned family vacation to Europe. He left on September the 11th and he's still in

Europe, and he doesn't get back until October the 15th.

I've had no contact with Mr. Wagner since he's been gone, so I've not been able to discuss his testimony with him or do any of that other stuff.

And so I was hoping to have until October the 15th and to consult with Mr. Wagner on the scope of his testimony so I could make sure I didn't have to have somebody else testify, or if Mr. Wagner could cover more than I anticipated, but I haven't had the opportunity to do that.

I know that it's not the Board's fault or the Board's problem, but it's just a practical problem that I've got.

And I could get you his declaration when he gets back that he was on a preplanned family vacation; that's -- I could do that. And so that's just a real practical problem I've got.

And so, you know, I don't want you to think that we're trying to delay this for delay's sake.

There are real significant issues here. We've got very real procedural issues that we're dealing with.

We've got to find experts to --

24 HEARING OFFICER DODUC: Yes, I am aware of that.

MR. KELLY: -- really analyze this stuff.
We've got to have experts analyze what the
prosecution team has done. I've got to have experts
analyze what the Board's staff has done.

And so I'll -- you know, you saw our letter as it relates to the Public Records Act request, and just so I can make a record here, I made a Public Records Act request to this Board. I made it to the Delta Water Master and I sent one to the prosecution team on July the 21st, the day after the ACL was issued.

HEARING OFFICER DODUC: Thank you. I am aware of that.

MR. KELLY: Well, I just, I need to say

15 that --

HEARING OFFICER DODUC: It's already in the court record based on written materials that you've provided, so I want you to wrap up on this issue and let's move on.

MR. KELLY: I just, I will wrap up on this issue. That I still haven't received anything, and it's stuff that my experts need to analyze in order to prepare for the case.

24 HEARING OFFICER DODUC: I understand.

MR. KELLY: And we're prejudiced by not

having it provided.

HEARING OFFICER DODUC: That's one of the reasons I asked for an update in my September 11th letter. I really appreciate your position on that.

MR. KELLY: Thank you.

HEARING OFFICER DODUC: All right. I think you all have given me more to think about with respect to that issue.

So let's move on to the second issue, and that is the stipulations.

I had asked in my September 11th letter for the prosecution team and BBID to meet and confer regarding stipulation of materials that are not in dispute, and to date I believe that you have not been able to reach agreement and I understand that there's been some exchanges of correspondence anyway.

I expect that in delaying this hearing date, I expect the parties to continue to have your discussions regarding the possibility of factual or legal stipulation in order to streamline the hearing process.

23 Anyone who would like to comment on the 24 issue of stipulations? Ms. Spaletta.

MS. SPALETTA: Thank you. Again, I just

want to explain what the process would be if we were in a normal trial court proceeding.

You would have discovery, and then once -HEARING OFFICER DODUC: Ms. Spaletta, I
appreciate that I, not being an attorney, that you
are much more versed than I am in the process of a
typical court case or court proceeding.

Keep in mind that this is a water rights proceeding before the State Water Board and there are nuances and there are differences in various processes.

So while I appreciate the experience that you are sharing with all of us, I would ask you again to please keep in mind that this is a different, though we will obviously endeavor to make sure that it is as fair, as inclusive, and as thorough as possible in order to render an appropriate decision.

But keep that in mind that we are not bound by the strict processes and procedures that you are used to in a regular court proceeding. And I maybe shouldn't say that as being an engineer on the Board, but that certainly is my understanding.

MS. SPALETTA: This actually doesn't go to the court rules so much as the reason for the order

of things.

I think that stipulations are excellent and should be encouraged, and certainly help streamline the hearing and improve communication among the parties and the Board. The difficulty is, until you've conducted discovery, you don't know what's on the table to stipulate to.

And so I would just request that to the extent we encourage stipulations, that we make sure that they are requested after the time for appropriate discovery has occurred.

HEARING OFFICER DODUC: That's fair enough.

Thank you.

Anyone else have anything relevant to add on the issue of stipulation?

Again, I will encourage BBID and the prosecution team to make your best effort in reaching some of those stipulations.

All right. This one will take a while. The next topic is on the groupings of parties.

Again, in the interest of ensuring an efficient hearing process, I would like to discuss possible groupings of parties whose interests in the matter are similar, and encourage you to coordinate your direct and cross-examination.

With the exception of the prosecution team and BBID, I would like the parties to form two groups for the purpose of direct and cross-examination, and I would expect the parties in each group to coordinate their testimony and select a cross-examiner.

I know you guys are all thrilled by that concept, so let's begin with a discussion.

It looks, from at least the NOIs that I've received, there may be parties that have similar interests.

For example, Central Delta Water Agency,
South Delta Water Agency, City and County of San
Francisco, San Joaquin Tributaries Authority,
Patterson Irrigation District, Banta-Carbona, and
West Side. Are there any reason why these entities
could not form a grouping for the purpose of sharing
information, coordinating testimony, and crossexamination?

Let me first hear from -- let me first hear from Ms. Zolezzi since she has not spoken yet.

MS. ZOLEZZI: Yes, Hearing Officer Doduc.

I find the attempt to lump parties of such varied interests together a serious potential violation of due process. These parties have very disparate

interests. While tiny areas may overlap of what they may be trying to prove in this hearing process, you are talking about parties who have historically been antagonistic and sued one another on the very issues that are before this hearing.

I am not saying that we will not attempt to coordinate; we certainly will. We'll meet regularly. We will try to share the same experts. We will try to coordinate on cross-examination.

What I'm trying to avoid is being bound by my parties having to designate one person who does not have my interests in their interests. We have to be able to ask different questions by different parties.

So perhaps we could be willing to attempt to designate someone to work on those issues that overlap, but then we must be allowed to have our own questions to the extent that they were not covered and we have additional.

So it's not that we're not trying to be cooperative; we truly are. But it cannot be a hard and fast rule so that we cannot have our opportunity to ask individualized questions for those parties.

HEARING OFFICER DODUC: Thank you. That was very helpful.

Ms. Spaletta.

MS. SPALETTA: I would have said almost the same thing, so I'm not going to repeat it, but there will be someone who takes a lead on cross-examination and asks most of the questions. I'm confident that that's how it will happen. It's in all the parties' best interests for it to happen like that, but each party does need to retain the right to be able to ask questions on cross-examination through their own attorney, not someone else's attorney.

HEARING OFFICER DODUC: Mr. Herrick?

MR. HERRICK: I'll just echo what was just said. It is important to note that the Tributary agency and San Francisco, no offense to them, but have consistently been on the opposite side of various issues, including some of the issues here, since I've been doing this, so I would not want to be aligned with them.

We will certainly coordinate with other parties as best we can, but I don't want to give up the opportunity to ask questions if they haven't been asked.

24 HEARING OFFICER DODUC: Mr. Knapp and 25 Ms. Kincaid, since I also mentioned your parties,

would you like to comment?

MS. KINCAID: I think that's right, and I agree with what's been said. Just a small addition that, as we get through the discovery process, those alignments and disparities will be even more clear. As we prepare expert testimony and as we depose the State Water Board on certain issues, certainly the historic commonalities and differences will arise.

And as the other parties have said, we'll do our best to coordinate where there's consistency, but Mr. Herrick is correct, there's going to continue to be issues where we just simply, you know, look at the world from a different lens, and that will continue in this proceeding, I have no doubt. Thank you.

HEARING OFFICER DODUC: Mr. Knapp, don't feel obligated to speak if you don't want to.

MR. KNAPP: All I was going to say is I have nothing to add to what Ms. Kincaid just said. Thank you.

21 HEARING OFFICER DODUC: Thank you.

22 And thank you for that suggestion,

23 Ms. Zolezzi. I will consider it very carefully.

Before moving on, then, I know that

25 Mr. Kelly wanted to speak on this suggested

grouping, so I will allow him, and the prosecution team if they want to, a very, very short timeframe to comment.

MR. KELLY: Thank you, Hearing Officer Doduc.

I understand the desire to group parties together, but to be frank, I don't know that I agree with the alignments, and I don't know that I'm going to have an adequate opportunity to cross-examine individual people if I'm going to get conflicting answers from people on an individual panel. But I don't know yet; I don't know where all these parties fall on all the issues.

And to be completely frank, there are conversations I'm going to have with people that are not perceived to be aligned with me about areas of agreement. And you know, again, I want to have the opportunity to have those conversations with people. But if there are agreements I have with people who are not aligned with me, or thought to be aligned with me, and there are disagreements I have with folks that are thought to be aligned with me, that presents a problem for me in doing effective crossexamination.

And so I just want to be able to make sure

that I've got the ability to conduct an appropriate cross-examination of any individual witness, that's all.

4 HEARING OFFICER DODUC: Thank you. 5 help me say your last name.

> Tauriainen. MR. TAURIAINEN:

HEARING OFFICER DODUC: Okay,

8 Mr. Prosecution Team.

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MR. TAURIAINEN: Thank you. I think that, as I understand it, the hearing notice, the grouping of aligned parties is simply for the economy of the proceedings in order to have, you know, set reasonable limits on the amount of cross-examination and rebuttal.

HEARING OFFICER DODUC: Yes, I do know why 16 I suggested it, yes, so let's move on.

MR. TAURIAINEN: Yeah. It would seem, then, that the appropriate discussion would be really how much time should all the parties have in the grouped parties.

And I do -- the prosecution team does agree with your groupings. Based on the Notices of Intent to Appear, it appears that there are two groups beyond prosecution and Byron-Bethany.

And other than the common witness that's

been named by Byron-Bethany and then one of the other aligned parties, the prosecution even notes that, you know, Byron-Bethany and the prosecution get their own time limits for their cases and cross-exam and rebuttal. So that's all.

HEARING OFFICER DODUC: Thank you. And I see your hand but I'm getting to you next, because my second suggested grouping is for the State Water Contractors and the Department of Water Resources to coordinate. So with that, Ms. Morris, right?

MS. MORRIS: Correct, thank you. I'm all for efficiency; that's a great idea, we need to do that. Unfortunately, I agree -- well, not unfortunately. I agree with the statements made earlier.

And we can't rely on the Department of Water Resources. They don't represent us. They a lot of times have a different interest than we do. In fact, they have a contract with BBID that we're not a party to.

And so our interests are not entirely aligned, and while we would coordinate with them and do our best to be efficient in terms of cross-examination, we would need to reserve the right to cross-examine on our own.

1 HEARING OFFICER DODUC: All right. 2 Department of Water Resources, do you wish to 3 comment, Ms. McGinnis? 4 MS. MCGINNIS: Thank you, Board Member 5 I pretty much agree with what everyone has 6 said. 7 HEARING OFFICER DODUC: All the parties 8 agree, good. 9 MS. MCGINNIS: It's good. Some 10 coordination will likely be possible, but we 11 probably want to put on our own case in chief and 12 maybe we can coordinate on cross-examination. 13 HEARING OFFICER DODUC: All right, thank 14 I appreciate the concerns you've raised, and I 15 will certainly take it under advisement. 16 I will warn you that if it's not possible 17 for the parties to agree to some groupings, I will 18 have to modify the time limits accordingly, so I will take all of this under advisement for now. 19 20 So with that, let's go ahead and move on to 21 the issue of time limits. 22 Mr. Morat. You know, actually, I'm going 23 to ask you to move up to that table because 24 otherwise I keep forgetting you.

Would you like to form a party grouping of

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one, or do you have any --

MR. MORAT: Board Member Doduc, I would love to have more than one, but I'd be willing to group if there's other parties addressing the subject matter I noticed to testify to.

HEARING OFFICER DODUC: I'm sorry, I didn't quite catch that.

MR. MORAT: Yes, I'll be a party, a grouping of one.

HEARING OFFICER DODUC: Well, if you feel so inclined to join in any of the groups, I'm sure they will be open to discussing it with you. But I wanted to also acknowledge that you are a party and I should have requested your comments, as well.

MR. MORAT: Thank you.

HEARING OFFICER DODUC: So I'm glad you're up there now.

All right, time limits.

As you know, the attachment to the August 19th hearing notice have time limits specified, and as stated in my letter of September 11th, I am going to adhere to those time limits.

But I will consider requests to vary from these time limits if they are submitted in writing

with an offer of proof as to the substance, purpose, and relevancy of the expected testimony, and any reason why the testimony could not be adequately submitted by the submission deadline.

I will also caution you, as you've already guessed from today, that even with the time limits imposed, I will move things along if I feel testimony is stagnating with irrelevant or inefficient questioning or testimony.

At this point, I already have glanced through some of the NOIs that you submitted to take a look at the time requests that you've made, and I will continue to take that into consideration. But at this time are there any comments that you want to further provide with respect to requests for time limit variances?

And I will begin with Mr. Kelly.

MR. KELLY: I don't -- it's hard to comment without seeing what the scope of everyone's testimony is going to be, and until I've had a chance to actually refine testimony with my expert witnesses, it's hard to say whether or not I can cut down the proposed summary time and how much I can cut it down.

And so, I'm happy to continue to update the

Board, the hearing team, with my ability to do so.

I just don't have any ability to refine that as of right now.

HEARING OFFICER DODUC: Any other comments that is new in substance with respect to the issue of time limits?

Ms. Spaletti [sic].

MS. SPALETTA: Thank you. Jennifer Spaletta for Central --

10 HEARING OFFICER DODUC: Spaletta, sorry.

MS. SPALETTA: That's okay. I would like to make a suggestion. I think it would help with the efficiency and the length of time that the hearing will take is that --

HEARING OFFICER DODUC: I welcome that.

MS. SPALETTA: -- after the parties get done with discovery and stipulations and have testimony submitted, that we have an additional prehearing conference where we go over time limits and order of witnesses and order of examination. I think that spending a couple hours with you and the parties once we have seen everything that people intend to submit could be very beneficial for organizing the presentation at the hearing, and we would certainly all be more informed than we are

today.

So I think it's difficult to do those things now but we'd be in a perfect position to do it maybe two weeks before the hearing.

HEARING OFFICER DODUC: Thank you for that thoughtful suggestion.

Anyone else? All right. Let's now talk about order of presentation.

I'm proposing we begin with BBID, then the Division of Water Rights prosecution team.

Anyone else wishing to suggest a particular order or any revision to starting off with BBID and the prosecution team?

Mr. Kelly.

MR. KELLY: Yes, Board Member Doduc. I don't believe it's appropriate at all to force BBID to put on -- to go first. BBID doesn't have to prove anything.

The prosecution team has to prove that BBID violated Water Code section 1052 and engaged in the unauthorized diversion of water. That means that the prosecution team's got to prove that BBID diverted during that time, how much water BBID diverted, and that there was no water available at BBID's point of diversion.

I don't think it's appropriate to put BBID in the position of having to prove its innocence before the prosecution team has established anything.

HEARING OFFICER DODUC: Any other comments?

I see Ms. Zolezzi nodding her head. Do you wish to enter that into the record?

MS. ZOLEZZI: Yes, it's a simple matter of due process, and burden of proof is the prosecution team has to prove there is a violation before BBID even has to put any evidence on. So I would totally agree with Mr. Kelly.

HEARING OFFICER DODUC: And Mr. Herrick is also nodding his head.

MR. HERRICK: Yes.

16 HEARING OFFICER DODUC: All right. Yes.

MR. TAURIAINEN: Andrew Tauriainen,

18 prosecution team. The prosecution team agrees.

HEARING OFFICER DODUC: All right. Thank you very much.

If there are no other comments with respect to order of presentation -- actually, before we move off this topic, let me turn to the non-BBID and prosecution team parties, including Mr. Morat, and ask if you have any particular requests with respect

to the order.

Especially you, Mr. Morat, since you are a unique party in this -- well, actually, everyone is unique, but you are different in that you're proposing, I believe, was ten minute of direct testimony, no cross-examination and no other engagement. Do you have a preference in terms of the order for your testimony?

MR. MORAT: Board Member Doduc, I do not.

HEARING OFFICER DODUC: Okay

MR. MORAT: At the wish of the Board, I'll testify.

HEARING OFFICER DODUC: Anyone else wishing to express a preference? Mr. Herrick.

MR. HERRICK: Just that South Delta's preference after the prosecution team and BBID, the rest of us, I don't see any reason that we would insist upon one or the other being first or second or third.

HEARING OFFICER DODUC: All right.

MR. TAURIAINEN: Board Member Doduc, I just want to make sure; I was perhaps overly brief.

The prosecution team agrees with all the other parties. The prosecution team has the burden of proof.

1 HEARING OFFICER DODUC: Overly brief. Ι 2 don't know that I've ever heard that statement, but 3 please go ahead. 4 MR. TAURIAINEN: Pardon. Possibly 5 redundant. Yeah, the prosecution team has the 6 burden, and should go first in the hearing. 7 HEARING OFFICER DODUC: Thank you. 8 All right. Next issue, opening statements. 9 Oral opening statements will be limited to 10 20 minutes per party or groups of parties, should we 11 have groups, who submitted cases in chief. A party 12 may submit a written opening statement before the 13 hearing. Any policy oriented statements by a party 14 or group of parties should be included in the 15 opening statement. 16 Does anyone have any comment on that? 17 MS. KINCAID: You mentioned that it was an 18 option to do a written. Is there any page limit on 19 that? I'm assuming that will be set at a later 20 date. 21 HEARING OFFICER DODUC: I wasn't intending 22 to, but now I will. Thank you, Ms. Kincaid. 23 You probably should. MR. KNAPP: Thank 24 you. 25 HEARING OFFICER DODUC: All right. Seeing

no other commenter, let's move on to witness list, which Mr. Kelly has already flagged for us today.

BBID and Central Delta Water Agency submitted incomplete witness lists with their NOIs. It is -- well, let me first hear from you with respect to the status of that, because as we select another set of hearing dates, I will be setting another deadline specifically for BBID and Central Delta Water Agency to complete your witness list.

And if you wish to comment on that, Mr. Kelly, please do.

MR. KELLY: Yes, thank you, Hearing Officer Doduc. As I explained, I've got one of my lead witnesses is out of the country until the 15th of October. When he gets back I can talk to him.

There are two ways, I guess, that I can do this.

I could amend and provide witnesses Monday or Tuesday, but that means I'll do that without having the opportunity to talk to Mr. Wagner, and what would end up happening is I might end up naming more witnesses than I really need in an abundance of caution. I could use all those witnesses to testify, but I might not ultimately need to.

If I'm given the opportunity to confer with

Mr. Wager on the scope of his testimony, I could be more exact in identifying the witnesses and the subject matter.

And I'm happy to do it either way. I just want to let you know that those are essentially the two options that I have and the timing of those. I could do it right away; it just won't be as exact.

HEARING OFFICER DODUC: Thank you. And remind me, he's back October 12th?

MR. KELLY: October the 15th he's back in the country.

HEARING OFFICER DODUC: 15th, okay.

MR. KELLY: And that's actually when he gets back in the country. I'm hoping he's back to work the next day and that he's got the time to sit down and talk to me. I'm just telling you the information I have from his office, and so I don't want to have to come back and, you know, and kind of reexplain it.

He's back in the country on the 15th; that's all that I know now, I have not talked to him.

HEARING OFFICER DODUC: All right. Any other comments? Not seeing any, I'll take that under advisement, as well.

Rebuttals and cross of rebuttals.

After all parties have presented their cases in chief and the witnesses have been cross-examined, I will allow 30 minutes of rebuttal for each party or group of parties, and I will allow 30 minutes of cross-examination of rebuttal witnesses by each party or group of parties.

I will remind you that rebuttal evidence is new evidence used to rebut evidence presented by another party. The parties may submit written rebuttal testimony in advance of the hearing, though rebuttal testimony and exhibits need not be submitted prior to the hearing. However, I may require submittal of rebuttal testimony and exhibits before they are presented in order to improve hearing efficiency.

Rebuttal evidence is limited to evidence that is responsive to the evidence presented in connection with another party's case in chief, and it does not include evidence that should have been presented during the case in chief of the party submitting rebuttal evidence.

This was obviously written by an attorney.

It also does not include repetitive evidence.

Cross-examination of rebuttal evidence will be limited to the scope of the rebuttal evidence.

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Does anyone have questions? Please direct them at Ms. Kuenzi.

Ms. Spaletta, please advise me on how to -how other courts do this.

MS. SPALETTA: The whole point of rebuttal evidence is to rebut what is presented at the hearing by --

10 HEARING OFFICER DODUC: I understand that.

11 MS. SPALETTA: -- in the case in chief.

Rebuttal evidence cannot be submitted in writing ahead of time because you have to see what comes in at the hearing first. So...

HEARING OFFICER DODUC: But however, it may be submitted during the course of the hearing before we get to the rebuttal testimony.

MS. SPALETTA: If we had robot experts who could perform entire expert reports between five p.m. and six a.m. in the morning, that is theoretically possible.

HEARING OFFICER DODUC: Ms. Spaletta, I 23 have conducted other water rights hearings where this was done.

> MS. SPALETTA: I don't think it's going to

be --

HEARING OFFICER DODUC: I have complete faith in your witnesses.

MS. SPALETTA: I don't think it's going to be possible to submit complete written rebuttal testimony on a timeframe of a two- to three-day hearing in this case, so I think it should be encouraged, which may mean that we take a couple day's break between cases in chief and rebuttal.

But I think that the timing of presentation of rebuttal evidence is one of those things that would be best discussed a couple weeks before the hearing when we've actually seen the testimony, written testimony that's going to come in in the cases in chief. I think it would be a much more efficient and useful exercise at that time.

HEARING OFFICER DODUC: Thank you,
Ms. Spaletta.

Do you wish to comment? Please.

MS. KUENZI: Just very briefly. I wanted to remind all the parties that, unlike in a court of law, you're going to have the written testimony of the case in chief of the parties in advance, so there would -- the idea would be that there would be a matter of several weeks to prepare rebuttal

testimony.

I understand there may be new testimony that comes up during the hearing that couldn't have been anticipated, and that's a different matter, but in theory, the substance and the bulk of the testimony will be known in advance.

HEARING OFFICER DODUC: Thank you. Any other comments? Seeing none, okay, let's talk about closing briefs.

At the close of the hearing, I will set a schedule for filing written closing briefs, so more will come later on that.

Anyone wish to make any suggestions or comments at this time with respect to closing briefs?

Mr. Kelly.

MR. KELLY: Yes, Hearing Officer Doduc. I actually, I want to talk about the possibility of opening briefs. I don't know if there's going to be an opportunity to talk about other things, but since you mentioned briefing, I wonder whether or not there's a benefit to the hearing team from some prehearing briefing on some of the legal issues.

It seems like there's a disagreement among some of the water users and the prosecution team on

the threshold question of availability and what that means. I don't want to misstate the prosecution team's position, but it seems to be one of an analysis of publicly available information that's kind of out there, and the water users seem to believe it's a more exacting type of analysis. And so I wonder whether or not some briefing on that issue and some citation to authority would be in order.

And I think that that actually might help the hearing, because it'll kind of focus and give the hearing team an idea of what people are arguing. If you just hear testimony evidence and see exhibits and things like that, you're kind of not sure how it fits into somebody's theory of the case; I think there's a little bit of disconnect that happens. And so people teeing up those issues up front might go a long way to having the evidentiary hearing make more sense.

HEARING OFFICER DODUC: And how is that different from, say, your submitted opening statements?

MR. KELLY: Well, opening statements, from what I see, and especially because there's going to be page limits and time limits, seem to be less

geared toward those legal issues, there are going to be heavy citations and the like.

I see an opening statement differently. I don't want to go back to the difference between a trial and an administrative hearing, but I'll just use it as an example.

In a trial there's usually extensive pretrial motions that happen. Not just motions in limine and things to exclude evidence and, you know, to refine the presentation of things, but there's almost always a pretrial brief that gets filed where you tee up all the legal issues for the Court, and then you go to court, then you have an opening statement, and then you have a full trial, and then you have the closing brief.

And what the closing brief does is the closing brief really then focuses on evidence that was actually admitted. In your opening statement you might cite the testimony and refer to testimony that the hearing team decides is not admissible.

And so, you know, there's a need then to refine the argument based on admissible evidence.

And so, again, I just think that it would aid in the presentation of evidence if there was an ability for folks to brief ahead of time, to let the

hearing team know where the individual parties are going with that evidence and how it relates to their case.

HEARING OFFICER DODUC: Thank you. I'll take that under advisement.

All right. Let me take this opportunity to also remind parties that there shall be no ex parte communications with the State Water Board members or a State Water Board hearing team staff and supervisors regarding substantive or controversial procedural issues within the scope of the proceeding.

Any communications regarding potentially substantive or controversial procedural matters, including but not limited to evidence, briefs, and motions, must demonstrate that all parties were served and the manner of service.

I will provide a letter by the end of the next week confirming the procedural issues addressed today and setting the hearing dates.

I still would like to receive your availability in December and January by, I believe it was noon Wednesday, in order to help shape that determination.

I thank you all for participating in this

prehearing conference, especially for the very
useful and very productive discussion and
suggestions that were made today.
And with that, this prehearing conference
is concluded. Thank you.

is concluded. Thank you.

(Adjourned at 9:51 a.m.)

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REPORTER'S CERTIFICATE

the foregoing hearing was taken at the time and place therein stated; that the testimony of said witnesses were reported by me, a certified electronic court reporter and a disinterested person, and was under my supervision thereafter transcribed into typewriting.

I do hereby certify that the testimony in

And I further certify that I am not of counsel or attorney for either or any of the parties to said hearing nor in any way interested in the outcome of the cause named in said caption.

IN WITNESS WHEREOF, I have hereunto set my hand this 28th day of October, 2015.

PETER PETTY CER**D-493 Notary Public

TRANSCRIBER'S CERTIFICATE

I do hereby certify that the testimony in the foregoing hearing was taken at the time and place therein stated; that the testimony of said witnesses were transcribed by me, a certified transcriber and a disinterested person, and was under my supervision thereafter transcribed into typewriting.

And I further certify that I am not of counsel or attorney for either or any of the parties to said hearing nor in any way interested in the outcome of the cause named in said caption.

IN WITNESS WHEREOF, I have hereunto set my hand this 28th day of October, 2015.

Vem Harper

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