#### BEFORE THE

#### CALIFORNIA STATE WATER RESOURCES CONTROL BOARD

IN RE THE MATTERS OF:

SWRCB Enforcement Actions ENF01951; ENF01949

WSID CDO/BBID ACL

WEST SIDE IRRIGATION DISTRICT CEASE AND DESIST ORDER HEARING,

and

BYRON-BETHANY IRRIGATION DISTRICT ADMINISTRATIVE CIVIL LIABILITY HEARING.

DEPOSITION OF KATHERINE MROWKA

November 16, 2015

Reported By: KATHRYN DAVIS, CSR No. 3808



555 University Avenue, Suite 116 Sacramento, California 95825 916.567.4211 www.kdareporting.com

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1	BE IT REMEMBERED, that on Monday, November 16,
2	2015, commencing at the hour of 9:34 thereof, at the
3	offices of SOMACH SIMMONS & DUNN, 500 Capitol Mall,
4	Suite 1000, Sacramento, California, before me, KATHRYN
5	DAVIS, a Certified Shorthand Reporter in the State of
6	California, duly authorized to administer oaths and
7	affirmations, there personally appeared
8	KATHERINE MROWKA,
9	called as witness herein, who, having been duly sworn,
10	was thereupon examined and interrogated as hereinafter
11	set forth.
12	000-
13	(Whereupon, Exhibits 34 - 36
14	premarked for identification.)
15	EXAMINATION BY MS. SPALETTA
16	Q BY MS. SPALETTA: Good morning, Kathy Mrowka.
17	My name is Jennifer Spaletta. I am the attorney for the
18	Central Delta Water Agency. We are here today to take
19	your deposition in two pending enforcement matters
20	dealing with West Side Irrigation District and
21	Byron-Bethany Irrigation District.
22	Do you understand that?
23	A Yes, I do.
24	Q Before we get started today, we are going to go
25	around the room and let everyone introduce themselves.

1	A Okay.
2	MR. JENKINS: Starting with me. I'm Deputy
3	Attorney General William Jenkins. I'm here defending
4	Kathy and representing the Prosecution Team.
5	MR. TAURIAINEN: Andrew Tauriainen, Office of
6	Enforcement, State Water Board. Prosecution Team.
7	MR. PRAGER: John Prager, State Water Board,
8	Office of Enforcement.
9	MS. ZOLEZZI: Jeanne Zolezzi, General Counsel
10	for West Side Irrigation District, Banta-Carbona
11	Irrigation District and Patterson Irrigation District.
12	MR. KELLY: Dan Kelly for Byron-Bethany
13	Irrigation District.
14	MR. RUIZ: Dean Ruiz, South Delta Water Agency.
15	MS. LEEPER: Elizabeth Leeper, Kronick Moskovitz
16	on behalf of Westlands Water District.
17	MR. O'LAUGHLIN: Tim O'Laughlin representing the
18	San Joaquin Tributaries Authority.
19	MR. HENNEMAN: Ken Henneman, consultant to BBID.
20	MS. SPALETTA: That is everyone around the room.
21	I'm going to note quickly for the record that
22	before we started, we marked three exhibits. Exhibit 34
23	is the Amended Notice of Taking Deposition of Kathy
24	Mrowka, which was issued by Central and South Delta
25	Water Agencies.

1	Exhibit 35 is the Amended Notice of Taking
2	Deposition of Kathy Mrowka issued by the West Side
3	Irrigation District.
4	Exhibit 36 is the Amended Notice of deposition
5	of Kathy Mrowka and Request For Production of Documents
б	issued by Byron-Bethany Irrigation District.
7	And Mr. Jenkins, I understand you also marked an
8	exhibit.
9	MR. JENKINS: Yeah. We've marked an Exhibit 37,
10	the Prosecution Team's Objections to the Deposition of
11	Kathy Mrowka and Written Response to Request to Produce
12	Documents.
13	(Whereupon, Exhibit No. 37 was
14	marked for identification.)
15	MS. SPALETTA: We've had another person join us
16	in the room. Introduce yourself, please.
17	MS. McGINNIS: Robin McGinnis for the California
18	Department of Water Resources.
19	Q BY MS. SPALETTA: Okay. I think we are ready to
20	get started. Ms. Mrowka, have you ever had your
21	deposition taken before?
22	A No.
23	Q Have you ever testified under oath?
24	A Yes.
25	Q How many times have you testified under oath?

1	A At least two, but I think more likely three.
2	Q And was that at various State Board proceedings?
3	A Yes.
4	Q So your deposition today will be very similar to
5	the times when you've testified under oath before. The
6	purpose of a deposition is to gain information. And it
7	is very important that you provide complete and accurate
8	testimony today because your testimony may, in fact, be
9	used at a hearing or in a court proceeding.
10	Do you understand that?
11	A Yes, I do.
12	Q Is there any reason you cannot provide complete
13	and accurate testimony today?
14	A No.
15	Q There will be a transcript prepared from the
16	deposition today. So it is very important that we give
17	each other time to finish our sentences, so that the
18	court reporter can get down an accurate record.
19	Also, after I ask a question or another attorney
20	asks a question, your attorney will have an opportunity
21	to object, and then you'll be allowed to answer the
22	questions. So we do need to have a little bit of a
23	pause between questions to allow for the objections.
24	Do you understand that?
25	A Yes, I do.

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1	Q Regarding objections, most of the time, your
2	counsel will object to the form of the question, that it
3	is vague or overbroad or there is something wrong with
4	the way it has been asked. If that happens and you do
5	not understand my question, I would like you to just
6	tell me you don't understand the question and ask for
7	clarification, and I'll try to ask a better question.
8	I presume that some of my questions today won't
9	be good when we start and we'll have to make them
10	better, so don't be afraid to ask me to clarify my
11	question. If you don't ask me to clarify the question,
12	I will assume that you understood the question.
13	Do you understand that?
14	A Yes.
15	Q Sometimes your attorney may object on the ground
16	that I've asked you for some privileged information.
17	And in that instance, your attorney will instruct you
18	not to answer. Unless your attorney instructs you not
19	to answer, you do need to answer the question. Okay?
20	A Yes.
21	Q If you are tired and you need a break for any
22	reason, please just ask. The only thing I would prefer
23	is that you don't ask for a break while a question is
24	pending. So you need to answer the question and then
25	we'll take a break.

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1	The other thing that will be important today is
2	your role in these cases was part of a group. I'm going
3	to be asking you for your best recollection or
4	knowledge. I don't want you to guess or speculate.
5	If information is from another place and you
б	don't know for sure, then that's okay. You can just
7	tell me that you don't want to guess, you don't want to
8	speculate. And then I'll ask you questions to find out
9	where I might be able to get the information.
10	Do you understand that?
11	A Yes.
12	Q Let's start by learning a little bit more about
13	you. Where did you go to college?
14	A My undergraduate was Humboldt State
15	University. My graduate degree was Sacramento State
16	University.
17	Q What degrees did you obtain?
18	A I have an Environmental Resources Engineering
19	Degree from Humboldt and a Master's in Civil
20	Engineering, Water Resources specialty from Sac
21	State.
22	Q And do you have any certifications?
23	A Yes, I do. I am a professional engineer.
24	I'm licensed in the State of California.
25	Q Any other certifications?

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1	A No.
2	Q Have you had any other specialized education or
3	training, other than that you've described?
4	A I've had work-related specialized training
5	dealing with a variety of topics, such as hearings
6	and various other matters over the course of my
7	employment.
8	Q Any water rights training?
9	A Yes.
10	Q Where was that from?
11	A Largely from my employer. However, I've gone
12	to seminars and other types of training which were
13	offered by other parties, public-type venues.
14	Q And what about training in water availability
15	analysis?
16	A On that, I've had lots of experience, and my
17	training comes from my Master's program. I had
18	specialized classes that dealt with hydrology and
19	hydraulics.
20	Q So when I say "water availability," what does
21	that mean to you?
22	A That means to me the analysis of hydrological
23	records. And also to me, it means to me that
24	analysis of demand-based records.
25	Q I'm sorry. I didn't understand the second part

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1	of your answer.
2	A It means the analysis of demand, water demand
3	records.
4	Q Is there anything else to the term "water
5	availability analysis"?
6	A It is a complicated subject. Can you ask a
7	different can you clarify what question you want?
8	Q Sure. I asked what "water availability" meant
9	to you. You indicated it meant an analysis of
10	hydrologic records and demand records. Is there
11	anything else that you understand is involved in water
12	availability analysis?
13	A It's obtaining or locating all available data
14	sources, it's comparing and contrasting those data
15	sources to determine which data sources you should
16	utilize. There's a lot of facets of that type of work.
17	Q Do you have any specialized training or
18	education regarding water quality?
19	A No.
20	Q What is your experience with the West Side
21	Irrigation District?
22	A Insofar as
23	Q Are you familiar with the West Side Irrigation
24	District?
25	A Yes, I am.

1	Q And how are you familiar with it?
2	A I have been employed with the Division of
3	Water Rights for 29 years. And over the course of
4	that employment, I've addressed different matters
5	related to West Side at different times during that
6	career.
7	Q Have you ever actually been there?
8	A No.
9	Q What is your familiarity with the Byron-Bethany
10	Irrigation District?
11	A My familiarity is as a water rights holder
12	and reviewing and analyzing their specific water
13	rights case files.
14	Q Have you ever been to the Byron-Bethany
15	Irrigation District?
16	A No.
17	Q Okay. We talked about your education. When did
18	you obtain your Master's?
19	A I think 1983 but I'm fuzzy on that. I would
20	have to look at my resume.
21	Q What was your first job after obtaining your
22	Master's?
23	A I obtained my Master's while I was employed
24	at the State Water Resources Control Board, so I had
25	no "first" job after. I continued with my present

1	employ	er.
2	Q	What was your job when you were obtaining your
3	Master	's?
4	А	I was in the Division of Water Rights.
5	Q	And what was your position?
6	A	At that time I was, I believe, an associate
7	engine	er.
8	Q	What were your job responsibilities?
9	A	During that period, part of the time that I
10	was ob	taining that Master's it took me a couple
11	of yea	rs I was working in the Hearings Program.
12	And I	believe I had a shift at some point during
13	that t	ime while I was obtaining my Master's. I
14	can't	recall if I was in permitting, because part of
15	that t	ime I was obtaining my Master's.
16	Q	How many years were you in that position?
17	A	The associate position?
18	Q	Yes.
19	A	It was at least ten.
20	Q	And what was your next position?
21	A	Senior engineering.
22	Q	When did you begin that position?
23	А	Again, I did not review my resume before
24	coming	here today, so I'm somewhat fuzzy. I was up
25	in the	senior for a long period of time before I

1	moved to program manager.
2	MR. JENKINS: You can estimate. Just don't
3	guess.
4	THE WITNESS: Okay, yes, because I don't have
5	that in front of me.
6	Q BY MS. SPALETTA: That is okay.
7	A I was a senior for in excess of ten years.
8	Q What were your job responsibilities as a senior
9	engineer?
10	A I was a senior specialist in the Hearings
11	Program for eight years approximately. I was also
12	senior supervisory in the permitting functions. And
13	that was, at least, six years in that function,
14	overseeing a staff of four to five people with a
15	variety of background in engineering or
16	environmental science.
17	Q This was in the Division of Water Rights?
18	A Yes.
19	Q What was your next position?
20	A Program manager.
21	Q When did you become a program manager?
22	A September 2014.
23	Q What program did you start to manage in 2014?
24	A Enforcement Program.
25	Q What are your job responsibilities there?

1	A I currently have got five units under me. My
2	traditional is four units under me, but I have a
3	drought-enhanced extra unit at the moment.
4	So my responsibilities are to oversee
5	complaints investigations, also to oversee our
6	drought-related investigations, enforcement actions
7	related to those; to evaluate whether watersheds
8	should have sufficient water supply to satisfy
9	demand, and different demand levels for different
10	priorities of rights; and issue any and all related
11	notices associated with any of those program areas.
12	Q I'd like to just get a list of the five units
13	that you are currently responsible for overseeing. What
14	are the five units?
15	A Units one through five. They don't have
16	distinguished titles.
17	Q They don't?
18	A No.
19	Q What does unit one do?
20	A Let's see. Let me categorize it in a more
21	meaningful fashion. I have one unit whose tasks are
22	solely related to complaints. I've got two other
23	units whose tasks are a variety associated with both
24	the drought issues and complaints.
25	I've got one unit that primarily does drought

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1	issues but also does complaints in their additional
2	time. And one unit that solely the fifth unit is
3	solely related to the drought and it is a temporary
4	unit. So it is solely related to drought
5	investigations and enforcement actions.
6	Q What is the definition of a "unit"?
7	A A unit is four to five employees from ourselves.
8	And it can be comprised of engineers or environmental
9	scientists. I also have engineering technicians.
10	Q So then with five units, how many people are you
11	supervising in total?
12	A The standard for my four units of
13	supervision, those units generally have four staff
14	in each, plus the senior. So that is their standard
15	staffing. The fifth unit is somewhat different this
16	year because it is drought-related. And I have
17	eight staff that report to that particular senior.
18	Q Who is the senior for the drought unit, the
19	temporary one?
20	A Kyle Wooldridge.
21	Q So with the four units that have approximately
22	four employees and the fifth unit that has eight staff,
23	is that 24 people that you are supervising?
24	A That's approximately right. Did you count
25	the seniors in there?

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1	Q I don't know. Maybe another five in there for
2	the seniors?
3	A Yeah.
4	Q Which of these units have been involved in the
5	West Side Irrigation District's enforcement action?
6	A So that would be the Brian Coats unit is
7	involved, insofar as it is related to the modeling
8	of supply and demand, and any notices related to
9	that task. And then I also have a senior specialist
10	that reports directly to me, and he has been
11	assisting me on this matter.
12	Q Who is that?
13	A Paul Wells. And then I've had staff from
14	Victor Vasquez's unit assisting also.
15	Q So three different units have been involved in
16	the West Side's -
17	A Paul Wells is not in a unit. He is an
18	individual. But two units have been involved, plus the
19	individual.
20	Q Which unit is Victor Vasquez associated with?
21	A He's in a complaints unit, generally
22	speaking. But all staff are tasked with assisting
23	during the drought with drought matters.
24	Q And which unit is Brian Coats associated with?
25	A He is primarily a modeling unit. His staff

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1	does other tasks also. But for this, I've used him
2	for modeling and for all of the information related
3	to the water supply situation.
4	Q And Paul Wells, do I understand that he is not
5	affiliated with one of the units?
6	A That is correct. He reports directly to me.
7	Q Is there anyone else that has been involved with
8	the West Side enforcement action?
9	A As far as staff I supervise?
10	Q Correct.
11	A No.
12	Q Can you describe what your responsibilities have
13	been with respect to the West Side enforcement action?
14	A Certainly. My responsibilities first were
15	with respect to the issue of the water supply
16	situation, and looking at the staff work products to
17	determine whether or not there is sufficient water
18	supply to satisfy water demands. So that was the
19	primary type of task.
20	And the secondary type of task, which I was
21	involved in, was that when staff advised me that
22	persons had not ceased use, based on their review of
23	records, I determined whether we should proceed
24	forward with an enforcement action.
25	Q So did you make the determination as to whether

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1	
1	to proceed forward with the West Side Irrigation
2	District's enforcement action?
3	A All of my decisions are made in consultation
4	with John O'Hagan, who is my assistant deputy
5	director.
6	Q So is it fair to say that the decision to
7	proceed with the West Side enforcement action was made
8	jointly by you and John O'Hagan?
9	A Yes, it is.
10	Q Was there anyone else involved in that decision?
11	A No.
12	Q Okay.
13	A Under our Delegations of Authority, we have
14	to advise and inform the upper chain of command when
15	we take an action. However, that is just an advise
16	and inform type of issue. They do not direct us as
17	to what the contents of the action is or what types
18	of actions to take.
19	Q And that advise and inform obligation relates to
20	the decision to take an enforcement action?
21	A That is correct. Any matters of controversy
22	nature is how the delegation document reads. We
23	must advise and inform on any matter of a
24	controversial nature.
25	Q Okay. You divided your responsibilities into

1	two subparts: one being the water supply, water
2	availability part; and the other being the determination
3	of whether to proceed with enforcement.
4	Is that accurate?
5	A That's correct.
6	Q For the first part the water supply, water
7	availability work what exactly did you do?
8	A On that work, what the staff does for me is
9	that they look at the water data as to what the
10	supplies are under full natural flow. And I believe
11	you already have declarations on the specifics of
12	that. I can go into specifics if you want on that.
13	So they evaluate the water supply situation
14	and then the demand situation for demand for water
15	full natural flow. And they will come to me with
16	recommendations based on what they are seeing, not
17	only from the records, but by looking at expected
18	rainfall events, what is actually going on in the
19	streams systems right then other types of
20	information like that based on all available
21	websites that we have been able to ascertain have
22	data related to water supply.
23	And then we will discuss and make preliminary
24	determinations whether or not there is sufficient
25	supply for different classes of water rights. So I

1	work with the staff with respect to those tasks.
2	Q And which staff did you work with?
3	A I worked with Jeff Yeazell and Brian Coats.
4	Q So when Mr. Yeazell and Brian Coats brought this
5	information to you, was it your responsibility to make
6	the decision as to whether there was sufficient water
7	available for different rights or was that a decision
8	that was made by someone else?
9	A It is a combination because while I talked to
10	staff and we make our decision and our
11	recommendations, I'm always in conference with my
12	supervisor, John O'Hagan, with respect to these
13	issues because we want to make sure that we
14	thoroughly vet all the aspects and especially that
15	we check all available records. We don't want to
16	have any omissions. So we always do a lot of
17	conference regarding the issues.
18	Q So it sounds like Mr. Yeazell and Mr. Coats
19	would compile information, and then they would provide
20	it to you, and you would review it in conjunction with
21	Mr. O'Hagan to make decisions?
22	A That is correct. If I didn't feel that there
23	was sufficient information, then I would not move
24	the matter forward to Mr. O'Hagan. But in any case,
25	where I felt there was sufficient information that

1	
1	it warranted consideration, then I would have a
2	conversation with Mr. O'Hagan.
3	Q Okay. So with respect to how this decision
4	process went, did the decision about water availability
5	end with Mr. O'Hagan or did it have to be elevated
6	before a final decision was made?
7	A Under the Delegations of Authority document,
8	the letter that issues that says to people there
9	isn't enough water available under your priority of
10	right, it is signed by Tom Howard. So we provide to
11	Mr. Howard our recommendation.
12	Q And then he either approves it or not?
13	A Correct.
14	Q How many times during 2015 did you provide Mr.
15	Howard with a recommendation regarding water
16	availability?
17	A There were multiple times. We provided Mr.
18	Howard with recommendations with respect
19	separately with respect to the post-1914 water
20	rights and pre-1914 water rights with respect to
21	different watershed areas because the San Joaquin
22	watershed water supply situation was significantly
23	more dire than the Sacramento River basin situation.
24	And so, we had to provide multiple forecasts,
25	multiple times where we said this situation, it does

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1	not look like a sufficient supply for this
2	particular class of rights. So there were multiple
3	times we informed him.
4	Q So when you provided this information to Mr.
5	Howard, how was that done? Was it done verbally, by
6	email, by memo? What was the process?
7	A We sent him an email with the staff's
8	recommendation and usually a graphic to show him
9	what the data was showing.
10	Q And then what would happen?
11	A And then he would tell us whether we should
12	proceed or not.
13	Q Was there ever an incident during 2015 where you
14	provided him with information, and he told you he didn't
15	agree with it or did he agree with each of your
16	recommendations?
17	A Sometimes let me see. I want to correct
18	what I said. Sometimes we would also provide him
19	with the proposed letter for him to look at that we
20	wished to mail out to the parties. I wanted to tell
21	you that that was also another work product that we
22	provided to Mr. Howard. Since it would be under his
23	signature, he needed to review the letter.
24	On your other question what was it, if you
25	could remind me?

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1	Q Sure. You are explaining a process where you
2	provided Mr. Howard with a recommendation
3	A Uh-huh.
4	Q a graphic and a proposal letter.
5	A Correct.
б	Q Now I'm asking you if Mr. Howard always accepted
7	your recommendations, or if there was some back and
8	forth between Mr. Howard and you and Mr. O'Hagan on
9	these issues.
10	A At times there would be back and forth
11	because Mr. Howard would want edits on a text of the
12	letter for his signature; or he would wish to know
13	how many persons would be affected by the proposed
14	determination. Just straight math, you know.
15	And he wanted to know part of our process
16	was that we would contact affected state agencies
17	and let them know that this action would affect
18	them. We wanted to make sure we'd done our
19	contacts. I believe there was one or two times that
20	he reminded us, you know, have you guys contacted
21	people that would be affected. So along those
22	lines.
23	Q Are you a member of the West Side Irrigation
24	District's Enforcement Action Prosecution Team?
25	A Yes.

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1	Q When did you become a member of the Prosecution
2	Team?
3	A I became a member at the time that we issued
4	the Cease and Desist Order. Prior to that, I was
5	serving as program manager reviewing items. There
б	was not a Prosecution Team until that item was
7	issued.
8	Q So the water availability determination work
9	that was done prior to the formation of the Prosecution
10	Team, do you understand that work was done as part of
11	the West Side enforcement action or as part of a
12	different function?
13	A When we did the water availability, it was a
14	general program function where we were evaluating
15	the water supply situation to determine if there was
16	sufficient water for different classes of right
17	holders. So it was more of a general action.
18	Q And then once that general action was taken
19	regarding water availability, was there any further more
20	specific water availability analysis related to West
21	Side Irrigation District?
22	A No.
23	Q Was there any more specific water availability
24	analysis related to Byron-Bethany Irrigation District?
25	A No.

1	Q Why not?
2	A Because those general actions, for instance,
3	with respect to West Side, we informed parties with
4	post-1914 water rights in that watershed that there
5	was no water available for them. These were mass
б	mailings to all affected post-1914 rights holders.
7	The same when we did Byron-Bethany is that
8	the pre-1914 right in their specific watershed, and
9	that action was issued to all parties with rights
10	between 1903 and 1914.
11	Q For the West Side Irrigation District matter, is
12	it correct to say that the enforcement action is based
13	on the fact that there was a finding by the State Board
14	of no water available for the version under West Side's
15	license?
16	A When we issued our water shortage
17	notification, that was a notice. That wasn't an
18	actionable item. That was a notice to parties there
19	was no water available. The issue arose when
20	diversion occurred and it was unauthorized diversion
21	because there is no water under the priorities of
22	right. So the issue arose when we would look at the
23	specifics of whether or not West Side was diverting
24	and there was water for that diversion.
25	Q So I'm not sure that answers the question

30

1	specifically. Let's go ahead and look at the actual
2	West Side CDO. Maybe we can get a more specific
3	question.
4	We previously marked it as Exhibit 2. It should
5	be in your binder. Do you see that?
6	A Yes.
7	Q Do you agree that Exhibit 2 is the draft CDO for
8	West Side?
9	A Yes.
10	Q If we turn to page 6 of 7 of the draft CDO and
11	look at paragraph 35, it says, "This enforcement action
12	is based on lack of available water supply under the
13	priority of the right." Do you see that?
14	A Yes, I do.
15	Q Did you draft this notice?
16	A Yeah. The staff drafted and I reviewed.
17	Q Who drafted it?
18	A I'm trying to recall because some of these
19	were drafted by our attorneys and some were drafted
20	by staff in conjunction with the attorneys.
21	Q Who finally approved it before it went out?
22	A It is under John O'Hagan's signature.
23	Q Did you approve it before it went to John?
24	A Yes.
25	Q So the question I have is for this, reading in

1	paragraph 35, that says, "This enforcement action is
2	based on lack of available water supply under the
3	priority of the right."
4	A Uh-huh.
5	Q Who made the determination that there was a lack
6	of available water supply under the West Side priority
7	of right?
8	MR. JENKINS: I'm going to object to vagueness
9	as to what you mean by finding, but that is just for the
10	record.
11	Q BY MS. SPALETTA: Let's clarify that because I
12	want to make sure that we are all on the same page.
13	On page 1 of the Draft Cease and Desist Order,
14	right above paragraph 1 it says, "The State Board, or
15	its delegee, finds that"
16	Do you see that?
17	A Yes.
18	Q Do you understand that these numbered paragraphs
19	in the CDO reflect the factual or legal findings of the
20	State Board or its delegee that support the enforcement
21	action?
22	A Yes.
23	Q Okay. So then turning back to page 6, paragraph
24	35. The question was: Who made the determination that
25	there was a lack of water supply available under West

1	Side's priority of right?
2	A That task was done when we did the evaluation
3	under our water supply and demand evaluation, so the
4	general model.
5	Q So that would have been whatever the general
б	modeling was that supported the notice that went out on
7	what date? Do you remember? Was it May 1st?
8	MR. JENKINS: The question is do you remember
9	what date the notice went out.
10	THE WITNESS: Yes. And I have to refresh my
11	memory. I believe that's approximately correct.
12	MR. TAURIAINEN: I'm suggesting that you refresh
13	your memory by looking at paragraph 18 of the Cease and
14	Desist Order draft.
15	THE WITNESS: Right. It does state May 1st.
16	Q BY MS. SPALETTA: Okay. So what supply was
17	analyzed to make the determination that there was a lack
18	of available water supply under West Side's water right?
19	A We evaluated full natural flow, which is the
20	unimpaired flows. It does not include water
21	imported to the watershed. It does not include the
22	reservoir releases because that is not full natural
23	flow.
24	So we evaluated for multiple gauge stations
25	the full natural flow in order to make our

1	
1	assessment of the supply situation. And then for
2	Delta users, that there were other factors
3	considered, such as return flow.
4	Q Who made the decision to evaluate only those two
5	sources of supply?
6	A Our evaluations we decided to use full
7	natural flow based on sound engineering principles.
8	We wanted to ensure that all available sources of
9	supply were taken into consideration; that we
10	basically parsed out all available supply to water
11	users based on their priority dates.
12	MS. SPALETTA: Could I have the court reporter
13	read back my question, please?
14	(Whereupon, the record was read.)
15	Q BY MS. SPALETTA: Could you answer that question
16	first, please?
17	A Who made the decision to use these sources of
18	supply?
19	Q Correct.
20	A I don't know that because I was employed in
21	this program starting September 2014, I guess it
22	was. It has been a full year now. And they were
23	already modeling at that point. They had been
24	modeling throughout 2014.
25	And so I don't know who first made the

1	decision to use full natural flow. But it was the
2	technique that they were using at the time that I
3	gained this position.
4	Q Did you ever provide any comments or input
5	towards that decision?
6	A No, because I wasn't in that program function
7	at the time the decision was made.
8	Q Were you part of the discussion regarding a
9	decision to include the Delta return flows?
10	A I believe I was.
11	Q And can you tell me about that discussion and
12	how the decision was made?
13	A Yes. We have participated in multiple
14	stakeholder outreach meetings throughout this year
15	to make sure that we had the best available
16	information for the water supply situation.
17	And one of the comments that we received was
18	with respect to the return flow. Parties felt that
19	we should include some return flows in this
20	discussion. And we were able to identify a
21	published document, a written document, from another
22	agency that informed us of what would be applicable
23	return flows.
24	Q Which document was that?
25	A I don't have the specific title off the tip

1	of my tongue.
2	Q Do you remember the date of the document?
3	A I believe it was a Department of Water
4	Resources publication that talked to the issue.
5	Q Do you remember whether it was recent or
6	something that was published a long time ago?
7	A I am uncertain whether it was the 1977
8	drought report or whether it was another report. I
9	think the '77 drought report might have been that
10	source. But we were provided another document at
11	one of our outreach sessions that spoke to issues
12	such as this, and I just don't recall its title
13	offhand.
14	Q I found one in the Public Records Act request
15	that was a July 1956 DWR Report No. 4 entitled,
16	"Investigation of the Sacramento/San Joaquin Delta,
17	Quantity and Quality of Water Supply to and Drained From
18	the Delta Lowlands."
19	Does that sound familiar?
20	A And it does sound familiar. And I believe
21	that document was the one that was provided at
22	outreach to us.
23	Q Correct. Do you know, as you sit here today,
24	whether the return flow information was taken from the
25	July 1956 report or from the 1977 report?

1	
1	A I believe the return flow information is only
2	available in one of those two documents. I believe
3	it is the document in your hand.
4	Q Did you actually look that information up and
5	make that recommendation or was that someone else?
6	A Once we were provided with the information,
7	then we reviewed it and decided to proceed forward.
8	I supported moving forward with including it in our
9	modeling efforts.
10	Q You've used the term "we" a couple of times now.
11	Who is "we"?
12	A I talk a lot to my staff, to Brian Coats and
13	Jeff Yeazell, regarding the modeling and making sure
14	that we are all on the same wave length, what goes
15	in the modeling.
16	Q When you used the word "we" today, should I
17	assume it is you, Brian Coats and Jeff Yeazell?
18	A Most frequently at that time, it was also
19	John O'Hagan. On the determination to add return
20	flows, I consulted with Mr. O'Hagan and received his
21	approval.
22	Q Was there any consultation with the Delta
23	stakeholder interests about that decision, the specifics
24	of the 40-percent return flow?
25	A They mentioned the quantity of return flow

1	and provided general information during the outreach	
2	meeting, so we had that conversation.	
3	Q But the decision to actually make it 40 percent,	
4	was that decision something that was discussed with the	
5	Delta stakeholders?	
6	A I am uncertain if others had a conversation	
7	with Delta stakeholders. I only had the	
8	conversation at the outreach meeting.	
9	Q So what type of water right does West Side	
10	Irrigation District have?	
11	A It has a licensed water right, so it is a	
12	post-1914 appropriative right.	
13	Q And what type of water can a post-1914	
14	appropriator take?	
15	A They can take water which is present in the	
16	stream that is based on natural flows, abandoned	
17	flows and return flows.	
18	Q And what are the different categories of natural	
19	flows that are available strike that. Let's start a	
20	little more broad.	
21	What is the stream system that is present at	
22	West Side's point of diversion?	
23	A Old River.	
24	Q What are the sources of natural flow available	
25	in Old River at the West Side point of diversion?	

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1	A At the West Side point of diversion, you
2	would have whatever flows have been abandoned to the
3	stream by upstream diverters. You would have the
4	natural flow associated with rainfall events. Any
5	kind of accretions that have occurred upstream of
6	that location. You would have any return flows at
7	the end of the upstream district.
8	Q Okay. So for each of those things that you just
9	described, what effort was made to evaluate that source
10	of supply at the West Side point of diversion in Old
11	River?
12	A When we looked in our global-type watershed
13	evaluation, we evaluated the flows the full
14	natural flows at upstream locations that were
15	provided. The gauge data is at specific gauges.
16	And we evaluated demands on the watershed basis
17	because of the fact that water right priorities
18	where they lie in a watershed is not consistent.
19	You can have in any one location in a
20	watershed both junior and senior right holders. And
21	so we have to look at the seniority system in an old
22	watershed-type picture due to the fact that it is so
23	interwoven where your senior and junior right
24	holders sit, their physical locations.
25	Q Let's breakdown your prior answer. What was

1	done to evaluate the available rainfall-sourced natural	
2	flow at the West Side point of diversion?	
3	A So there what we did was we took the global	
4	picture and we evaluated whether, throughout the	
5	watershed, there was sufficient water to serve	
6	post-1914 water rights and determine, at the date we	
7	issued our notification, that there wasn't	
8	sufficient water for any of the post-1914 water	
9	rights.	
10	Q So what was the source of data used to evaluate	
11	the rainfall force?	
12	A We used the Department of Water Resources	
13	data.	
14	Q And then you also mentioned earlier just	
15	backing up. The Department of Water Resources data is	
16	the full natural flow data?	
17	A Yes.	
18	Q You also mentioned accretions to the channel?	
19	A Yes.	
20	Q What was done to evaluate the accretions to the	
21	channel?	
22	A We looked at the return flow issue because	
23	that is water coming in. As to groundwater	
24	accretion, there are no published reports which we	
25	could use for that data that we were able to	

1	identify. So we were not able to evaluate that
2	issue.
3	During the outreach meeting, we were told by
4	one party that he felt that there wasn't as much of
5	the groundwater accretion today due to the
6	significant number of groundwater diverters that
7	exist today.
8	Q Who was that?
9	A I don't recall. I see his face but I can't
10	recall the name offhand.
11	Q Do you know who he was affiliated with?
12	A Not offhand, no. I'm sorry.
13	Q Who was in charge of looking for the published
14	reports about groundwater accretions?
15	A Brian Coats. And he would have likely asked
16	his staff to research it, but I don't know for sure.
17	Q Now, you said one of the other sources of flow
18	available to West Side would have been abandoned flows?
19	A If there had been abandoned flows upstream.
20	Q And what would that include?
21	A If a irrigator had used water and then had
22	water that exited their canal system as tailwater
23	and reentered the stream system and it was outside
24	the district bounds, it may have been abandoned.
25	Q And what effort was made to compute the

1	abandoned flows available at West Side point of	
2	diversion?	
3	A We evaluated whether there were provocations	
4	that spoke to the issue.	
5	Q Who is "we"?	
б	A That would be Brian Coats and Jeff Yeazell.	
7	Q And what was the feedback you got back from them	
8	as to what they found?	
9	A We were not able to identify much by way of	
10	publications.	
11	Q Did you seek that information from the	
12	stakeholders in the area?	
13	A I believe at the outreach we said to please	
14	give us any information that you have to help us	
15	with this effort on the model.	
16	Q When you are talking about the outreach, what is	
17	that?	
18	A We had an outreach session for the San	
19	Joaquin River and a separate one for the Sacramento	
20	River prior to issuing water shortage notifications	
21	where we invited some of the persons that have	
22	larger rights or agents that deal with water right	
23	holders to seek their feedback.	
24	Q When was the outreach session for the San	
25	Joaquin River stakeholders?	

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1	A It was within a two to three-week window of	
2	issuing the water shortage notifications.	
3	Q So two to three weeks before the water	
4	availability notice was sent out, you invited these	
5	people to the State Board for a meeting?	
6	A Uh-huh.	
7	Q And did you provide those people with the	
8	detailed spreadsheets prior to the meeting?	
9	A We provided them with the graphics that	
10	depicted the water supply situation.	
11	Q Did you provide them with any kind of a written	
12	summary of how the supply and demand were computed in	
13	the spreadsheets?	
14	A We had several handouts for them. I don't	
15	recall the specifics of all the handouts.	
16	Q But you did not provide the detailed spreadsheet	
17	prior to this stakeholder meeting?	
18	A If you are referring to the spreadsheet which	
19	has all of the water right holders on it, no.	
20	Q All right. And for the Sacramento outreach,	
21	when was that held?	
22	A Again, roughly two to three weeks prior to	
23	issuing water shortage notifications.	
24	Q And again, were the Sacramento stakeholders	
25	provided with the detailed spreadsheet or were they just	

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1	provided with the graphics?	
2	A	They were provided with the graphics and I
3	believe maybe some additional information.	
4	Q	What additional information?
5	А	I don't recall.
6	Q	Which water availability analysis the San
7	Joaquin River analysis or the Sacramento River analysis	
8	was used to determine water availability for West	
9	Side?	
10	А	West Side is on the San Joaquin side.
11	Q	So the San Joaquin River?
12	A	It is on Old River which is a tributary of
13	San Joaquin.	
14	Q	Which one of the water availability analyses was
15	used to determine lack of water availability for West	
16	Side?	
17	A	It would be the San Joaquin.
18	Q	The San Joaquin watershed?
19	A	Yes.
20	Q	So looking again at the draft CDO, can you point
21	me to	the paragraph that says that the San Joaquin River
22	availa	bility analysis was used for West Side?
23	А	So item 17 and I'm sorry because the Old
24	River,	the location of West Side is more Delta so
25	San Jo	aquin Delta.

1	Q	Which water availability analyses was used to
2	support the determination of unavailability for West	
3	Side?	
4	А	The one identified in paragraph 17.
5	Q	Which is the Sacramento
6	A	San Joaquin Delta.
7	Q	The Sacramento/San Joaquin Delta analysis?
8	A	Yes.
9	Q	And the Sacramento River outreach meeting was
10	held two to three weeks before that notice came out on	
11	May 1st?	
12	А	That's my recollection.
13	Q	Was West Side invited to participate in that
14	outreach meeting?	
15	A	I do not know offhand.
16	Q	How about BBID?
17	A	I did not issue those invitations.
18	Q	Who did?
19	A	John O'Hagan did.
20	Q	And who made the decision about who to invite?
21	A	I think that a number of us conferred to try
22	to mak	e sure that we invited a number of parties
23	that h	ad significant interests in the water
24	availa	bility analysis.
25	Q	Was there any discussion about inviting West

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1	Side?	
2	A I do not recall.	
3	Q How about inviting BBID?	
4	A I don't remember.	
5	Q And for the Delta agencies, were they invited to	
6	the Sacramento outreach meeting?	
7	A Because the Delta issue is complex, I'm not	
8	sure. I thought they were invited. I just don't	
9	recall if they were invited to both or only one.	
10	Q Okay. Going back to your list of the different	
11	sources of supply that were used to prepare the water	
12	availability determination that served as the basis for	
13	the West Side enforcement action, you mentioned	
14	abandoned flows. And you gave me an example a few	
15	minutes ago of someone having tailwater that they	
16	abandoned out of their service area.	
17	Are there any other examples of abandoned flow?	
18	A Some parties might say water that is bypassed	
19	under our right or require fisheries bypass had been	
20	abandoned after it served its purpose.	
21	Q Is that something that the State Board	
22	considered in looking at the abandoned flows available	
23	in Old River?	
24	A Not to my knowledge.	
25	Q Do you know why not?	

1	A Because the fishery flows were not parsed out
2	as separate from the full natural flows when we did
3	our evaluation. Although parties under specific
4	rights have to bypass or may have to bypass, we
5	didn't parse that out and hold that water separate.
6	We viewed that as part of the entirety of the water
7	supply available for the senior right holders.
8	Q So let's separate that out because there are two
9	different kinds of fish flows. There are the kind that
10	are bypassed natural flow required for fish flow
11	purpose, and then there are also affirmative releases
12	from storage that are required for fish flow purpose,
13	correct?
14	A Yes.
15	Q Are there any other kinds of fish flows?
16	A Not to my knowledge, only release or bypass.
17	Q So I think what you've just described to me is
18	how you treated the bypassed natural flow fish flow,
19	correct?
20	A Correct. They were part of the overall water
21	supply viewed as available for appropriation.
22	Q Now let's talk about the other kind of fish
23	flow, the kind that is mandated to be released from
24	storage. How were those treated?
25	MS. MORRIS: Objection. Calls for a legal

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1	opinion.
2	Q BY MS. SPALETTA: I'm not asking for you to give
3	a legal opinion. I really just want to know factually
4	how you treated any water that was released from storage
5	for fish flow purposes as part of the water availability
6	analysis.
7	A Because the water availability analysis is
8	based on full natural flow, it does not take into
9	consideration reservoir operation.
10	Q Why was that excluded?
11	A Because it is not part of the full natural
12	flow.
13	Q Why was there a decision made to not include it
14	in your water availability analysis?
15	A Because what we considered in the analysis
16	itself was the quantities available at that time
17	period as full natural flow. We just considered
18	those flows.
19	Q Let me ask the question a little differently.
20	You indicated that abandoned flows would be available
21	under West Side's appropriative right. Was there any
22	discussion about whether there were any abandoned fish
23	flows that had been released from storage that should be
24	accounted for in that analysis?
25	A We discussed the issue I discussed the

1	issue with my staff, Brian and Jeff. And then when
2	we looked at it, we realized that that was water
3	stored in a different season. It wasn't part of
4	full natural flow. And so, it was not taken into
5	consideration when we are determining how much
6	natural flow is available for diverters.
7	Q I think you already testified today that an
8	appropriative diverter is not limited to diverting
9	natural flow, correct?
10	A Yes, I did.
11	Q So if they are not limited, what was the
12	rationale for not looking at other sources of flow,
13	besides natural flow?
14	A That just a moment.
15	Q Take your time. Take your time.
16	A I have to think.
17	MR. JENKINS: Can you answer the question?
18	MS. MORRIS: Could you reread the question? I'm
19	sorry. I forgot what the pending question was.
20	(Whereupon, the record was read.)
21	THE WITNESS: Right. And so when we are looking
22	at issues like a reservoir operator that is meeting
23	specific fishery requirements at specific locations,
24	that water is not yet abandoned. It is meeting a
25	requirement of the State Water Board Order, things of

1	that nature. And while it is fulfilling that function,
2	it is not abandoned. So, therefore, not considered, as
3	far as full natural flow, available.
4	Q BY MS. SPALETTA: Has the State Board determined
5	when the fish flow releases are abandoned?
6	MS. MORRIS: Objection. Calls for a legal
7	opinion.
8	Q BY MS. SPALETTA: Do you understand the
9	question? I think you just described to me that your
10	rationale for not including the fish flows released from
11	storage is that you and your staff did not consider them
12	to be abandoned.
13	A I said whilst they were fulfilling the
14	requirements of a State Water Board order or edict, they
15	are not abandoned.
16	Q Did you, or the other people you worked with,
17	look at when those flows had stopped fulfilling those
18	requirements?
19	A Because our evaluation of natural flow our
20	full natural flow was up higher in the watershed to
21	determine what was coming through the system, we did
22	not look at that issue, insofar as if it were down
23	very low in the Delta. We were determining up
24	higher in a location series, you know, what is
25	available supply to move down through the system.

1	Q Let me give you an example just to make sure
2	that we are all on the same page. If the Bureau of
3	Reclamation was releasing 100 CSF from New Melones to
4	meet the dissolved oxygen standard at Ripon, did your
5	water availability analysis address at all that 100 CSF
б	after it passed the Ripon measuring point?
7	A When we were doing our evaluation, we always
8	looked not just at full natural flow but what was
9	the real-life situation going on at various stream
10	gauges throughout the watersheds. So we always
11	looked to see what was happening at those gauges
12	prior to making our decisions on the water
13	availability situation.
14	Q Who looked at the gauges?
15	A Brian Coats.
16	Q And what gauges did he look at?
17	A He would look at various gauges through the
18	different watersheds to see how the stream responses
19	were, what was going on. Especially as we had storm
20	events and things like that, we wanted to see
21	were we seeing stream responses at the gauges. So
22	what was happening in terms of these stream
23	responses. So it depended on which watershed, what
24	gauges we were reviewing there.
25	Q So what gauges were reviewed relevant to the Old

1	River diversion location for West Side?
2	A Again, Brian did that work for me. I do know
3	that he looked at Mossdale. I don't know the others.
4	Q And how was that information used?
5	A That was used to give us a real-time snapshot
6	as to what was going on for stream responses.
7	Q Did any of your water availability graphs depict
8	what you were seeing in the real-time gauge data?
9	A Insofar as full natural flow is based on
10	gauge data, yes.
11	Q I thought you just testified that
12	A It has been full natural flow is gauge
13	data that has been unimpaired. It is not it is
14	gauge data but it has been unimpaired by the
15	Department of Water Resources to take out the
16	influence of reservoir operations, and things like
17	that, to determine what would have been there under
18	natural conditions but it is still gauge data.
19	Q Maybe we are talking about two different kinds
20	of gauge data. The gauge at Mossdale, is that designed
21	to look at unimpaired full natural flow?
22	A No. It just simply reads what it sees as
23	stream flows.
24	Q And so are you telling me that in addition to
25	the full natural flow gauge data, that someone on your

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1	staff, probably Brian Coats, also looked at other gauge
2	data that measures something other than full natural
3	flow?
4	A He would look at it because we wanted to
5	always be aware of what was going on in the
6	watersheds.
7	Q So which gauges did
8	(Brief interruption.)
9	MR. JENKINS: Sorry.
10	Q BY MS. SPALETTA: Which gauges did Mr. Coats
11	look at that were relevant to something other than full
12	natural flow?
13	A He would look at multiple gauges in different
14	watersheds, depending on what watershed we were
15	evaluating there.
16	Q Is there any record of that?
17	A No, not that I'm aware of.
18	Q We marked a couple of different exhibits
19	previously related to the water availability analysis.
20	And there is one identified as Exhibit 10, the 2015
21	Sacramento River Basin Supply and Demand.
22	That is the analysis that I believe you
23	previously testified was used to support the West Side
24	notice of unavailability on May 1st. Where is the gauge
25	data that we have been discussing depicted on

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1	Exhibit 10?
2	A If you look at the notes, it talks about
3	which CDEC, which is which stations it used, for
4	gauging daily full natural flow.
5	Q So those are the full natural flow gauges.
6	A Uh-huh.
7	Q What are the other gauges that you have not been
8	able to identify here, other than Mossdale?
9	A What we looked at, at other gauges, was to
10	ascertain stream response. It was for our knowledge
11	of that.
12	Q How did it influence, for example, the May 1st
13	notice of unavailability?
14	A The notice of unavailability is based on this
15	graphic. And what we always did, though, was we
16	wanted to see what streams looked like throughout
17	the regions for our own information.
18	Q So am I understanding correctly, then, the graph
19	that we are looking at as Exhibit 10 was the basis for
20	the May 1st unavailability notice that West Side
21	received?
22	A I would presume this is the correct one, yes.
23	Q But Exhibit 10 does not include any of the data
24	that was gathered from the review of the gauge station
25	in the rivers that you've just described?

1	A That was not the basis for our findings that
2	there was insufficient supply.
3	Q Has anyone gone back now after the fact and
4	looked at the gauge data for example, from Mossdale
5	or from other places in Old River to determine if
6	there was potentially a different amount of water
7	available for West Side to divert under its
8	appropriative right?
9	A Can you repeat that, please?
10	MS. SPALETTA: Would you read back the question?
11	(Whereupon, the record was read.)
12	THE WITNESS: Our reviews of local gauge
13	information occurred prior to determining if it was
14	appropriate to issue a finding that there was lack of
15	supply.
16	It would also occur as we determine whether to
17	tell people there is now water available for them. So
18	we do them in two ways. But I don't recall whether or
19	not we did one, did a review of the local gauge data,
20	until we were interested in determining if there's water
21	now available to appropriate.
22	Q BY MS. SPALETTA: Has there been any review of
23	local gauge data specific to determining the amount of
24	water available for West Side Irrigation District?
25	A I don't know what Mr. Coats the most

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1	recent time he did that. I know he has done it
2	recently because of the issue of releasing from
3	telling people there is water now available. I
4	don't know how many times he did it in the interim.
5	Q Did Mr. Coats conduct any such reviews specific
6	to West Side's point of diversion?
7	A We would have done the evaluation specific to
8	what the gauge data shows, and then looked at right
9	holders in order of priority.
10	Q So my question is really more yes or no. Has
11	Mr. Coats done a specific water availability
12	determination review of gauge data for West Side
13	Irrigation District?
14	A All of our work has been based on categories
15	of rights, such as post-1914, how far could supplies
16	stretch. In some cases, you know, it might be 1927
17	priority but they have been done in that kind of
18	context.
19	Q So there hasn't been one specific to West Side?
20	A It's done based on order of priority within
21	the priority system.
22	Q I believe the West Side water right has a
23	priority right of 1916. Has there been an analysis done
24	specific to the 1916 priority date?
25	A We would have evaluated if there was water

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1	supply for 1916 as we did the total review based
2	because all of our reviews considered what year is the
3	highest priority that can be served or the lowest
4	priority that can be served on available supply.
5	MS. SPALETTA: Let's take a five-minute break.
6	We have been going for about an hour.
7	(Whereupon, a recess was then taken.)
8	Q BY MS. SPALETTA: We are back on the record
9	after a short break. I want to ask you some questions
10	regarding the draft CDO which is Exhibit 2.
11	I believe you testified earlier that it was John
12	O'Hagan who finally approved this document.
13	A Yes.
14	Q And you approved it prior to it having been sent
15	to him; is that correct?
16	A Correct.
17	Q Who drafted it?
18	A I believe this one was primarily drafted by
19	my counsel.
20	Q Is that Mr. Tauriainen?
21	A Uh-huh.
22	Q Is that a "yes"?
23	A Yes.
24	Q So in the deposition, it is very important that
25	we have a "yes" or a "no" as opposed to an "uh-huh"

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1	because sometimes that comes across poorly on the
2	transcript. So the answer is yes.
3	The findings that are included in the draft CDO,
4	findings one through 35, what is the process that
5	occurred to reach each of these findings?
6	A I'm afraid I don't understand.
7	Q Well, I understand Mr. Tauriainen drafted this,
8	but was he provided with some information to suggest
9	that you and your staff, or Mr. O'Hagan and someone
10	else, had reviewed information and made certain findings
11	or did Mr. Tauriainen make those findings for the
12	purpose of the draft? How did that work?
13	A Oh. Staff had reviewed information on water
14	diversions. And I believe on this particular case,
15	the Watermaster's office inspected it and advised us
16	that diversions were occurring.
17	Q Are there some investigative reports or memos
18	that were used as a foundation for the draft CDO?
19	A I believe the Watermaster's staff prepared
20	such document.
21	Q Okay. I think we have that, so I'll pass it
22	down to you. I have a June 18th, 2015 memo that we will
23	mark as our next exhibit in order.
24	(Whereupon, Exhibit No. 38 was
25	marked for identification.)

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1	MR. JENKINS: Do you want her to look at it?
2	MS. SPALETTA: Yes, please.
3	Q I've marked as Exhibit 38 a June 18th, 2015 memo
4	from John Collins, a staff environmental scientist from
5	the Office of the Delta Watermaster. Is this the memo
б	you were referring to from the Watermaster's office?
7	A Yes.
8	Q Were there any other memos or investigations
9	that were written up to support the draft CDO?
10	A The only documentations for support for the
11	field investigations were from the Watermaster's
12	Office. I did not ask my staff to conduct
13	investigations separate from that.
14	Q So the information that is contained in the
15	June 18th, 2015 memo, is that the only information that
16	was available to you regarding the diversions by West
17	Side or was there other information that you gathered?
18	A I believe that West Side had submitted
19	information to us in regards to our Informational
20	Order.
21	Q Anything else?
22	A I stand corrected. I don't think it was in
23	regards to our Informational Order but in response
24	to our unavailability notice.
25	Q The last paragraph of the June 18, 2015 memo

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1	that we have marked as Exhibit 38 states, "In question
2	is whether WSID has the right to redistribute tailwater
3	to other customers under the notice of April 23rd,
4	2015."
5	Do you see that?
6	A I'm sorry. Where are you?
7	Q The last sentence of Exhibit 38.
8	A Okay. What was your question again?
9	Q I asked if you saw it.
10	A Thank you. Yes.
11	Q Do you understand what it means?
12	A I can guess what it means.
13	Q I don't want you to guess. Did you have any
14	discussions with Mr. Collins about his memo?
15	A Not with respect to that sentence.
16	Q Do you know why he was interested in the
17	April 23rd notice?
18	A I would have to speculate.
19	Q This memo deals with West Side Irrigation
20	recapturing tailwater, correct?
21	A I'm sorry.
22	Q Take a minute to review the memo, and then I'll
23	ask you some questions about it.
24	A "Witness reading.)
25	Q Are you ready?

1	A Yes.
2	Q So the third paragraph of the memo discusses a
3	conversation that Mr. Collins had with the operator,
4	Rick Martinez, where Mr. Martinez stated that the pumps
5	were capturing tailwater runoff from the Bethany drain
6	at an estimated rate of eight cubic feet per second.
7	Do you see that?
8	A Yes, I do.
9	Q Was that one of the reasons why this enforcement
10	action was brought?
11	A This enforcement action was brought because
12	West Side was diverting.
13	Q So Mr. Collins obtained information that West
14	Side was diverting tailwater from the Bethany drain.
15	How did you and your staff treat the pumping of
16	tailwater from the Bethany drain?
17	A No different than other flows which are
18	comprised of a mix of sources. The Bethany drain
19	water comes from multiple upstream districts, in
20	addition to the City of Tracy.
21	Q Did you treat the Bethany drain water as having
22	been abandoned by West Side?
23	A It is water from multiple sources.
24	Q But that wasn't my question. Did you treat the
25	Bethany drain water as having been abandoned by West

1	Side?
2	A It is my understanding that only a portion of
3	Bethany drain water comes from West Side lands.
4	Q Where do you understand the water in the Bethany
5	drain to come from?
6	A From multiple sources. At one time including
7	canneries and things of that nature, but it comes
8	from at least two upstream districts and also the
9	City of Tracy, in addition to waters from West Side.
10	Q And what is that understanding based on?
11	A It is based on evaluation of various
12	documents that I've looked at recently.
13	Q What documents?
14	A The licensing reports, the inspection reports
15	that are in the file for West Side.
16	Q I'm going to ask some very basic questions about
17	the Bethany drain. Do you know where the Bethany drain
18	is located?
19	A Yes.
20	Q Is it located within West Side Irrigation
21	District's boundaries?
22	A If you are talking about district boundaries
23	versus licensed place of use boundaries, those are
24	different. Which are you talking about?
25	Q Let's talk about licensed place of use.

1	A It is a portion of it is within the
2	licensed place of use.
3	Q And what about the district boundaries?
4	A Less of it is within the district boundaries.
5	Q And the water that goes into the Bethany drain,
6	while the water is flowing in the drain within West
7	Side's boundaries, do you understand that water to be
8	under the control of West Side?
9	A I'm uncertain of whether you mean district
10	boundaries or licensed place of use boundaries.
11	Q District boundaries.
12	A What was the question again?
13	Q While water is flowing in the Bethany drain
14	within West Side's district boundaries, do you
15	understand that water to be within the control of West
16	Side?
17	MS. MORRIS: Objection. Calls for legal
18	conclusion.
19	Q BY MS. SPALETTA: You can answer.
20	A It's my understanding that water within the
21	district boundaries, it is not yet abandoned.
22	Q So who has control of it while it is in the
23	district boundaries?
24	A I would presume the district.
25	Q So is it your understanding that West Side could

1	take that water out of the Bethany drain and use it
2	while the water is within the district's boundaries?
3	A That is my understanding.
4	Q And would they need a separate appropriative
5	permit to do that, based on your understanding?
6	A Not while it had not yet left the district's
7	boundary.
8	Q This summer, 2015, did the water in the Bethany
9	drain leave the district's boundaries?
10	A Yes.
11	Q When did that occur?
12	A It occurs there is multiple sources in the
13	drain that were never within the district's
14	boundaries that flow from other parties into the
15	drains, such as the City of Tracy. And then there
16	is waters from the district's boundaries that then
17	subsequently left district's boundaries.
18	Q When did the water leave the district's
19	boundaries?
20	A Once it exited the boundaries.
21	Q Let's mark as an exhibit a map. Let me first
22	ask a foundational question. Did you and your staff map
23	the district's boundary and the location of Bethany
24	drain?
25	A There are maps already in the water right

1	file.
2	Q Do those maps in the water right file show the
3	Bethany drain and the district's boundaries?
4	A The licensing maps show the location of the
5	drain, some of the material from the inspections
6	associated with licensing tasks. And there is also
7	submittal from the district in there that shows the
8	lands that are considered to be in the boundary and
9	those which are not. So there are two types of
10	submittals two types of maps in that file.
11	MS. SPALETTA: I'm going to pass down a map
12	that we will mark as our next exhibit in order.
13	(Whereupon, Exhibit No. 39 was
14	marked for identification.)
15	Q BY MS. SPALETTA: We have marked as Exhibit 39 a
16	map prepared by engineers to show the West Side
17	Irrigation District intake facilities.
18	I'll give you a minute to look at the map. And
19	then I would like to ask you if you think it accurately
20	depicts the West Side boundary and the intake
21	facilities.
22	A The map only shows a portion of the
23	district's boundary.
24	Q Do you believe the portion that is shown
25	accurately depicts the district's boundaries?

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1	A I would have to compare it to a map that I'm
2	more familiar with to state.
3	Q So I'm going to ask you for the purposes of our
4	deposition today, that you assume that it does. Do you
5	see that the approximate district boundary as the
6	black-dashed line? Do you see that?
7	A I see it as depicted on the map.
8	Q Do you also see the Bethany drain as the
9	blue-dashed line?
10	A I do see that.
11	Q Does that look like the location of the Bethany
12	drain that you are familiar with?
13	A Roughly.
14	Q So this map depicts the Bethany drain emptying
15	into the West Side intake channel. Do you see that?
16	A I do see that.
17	Q And it looks like it empties into the intake
18	channel right at the boundary of the district boundary.
19	Do you see that?
20	A I see that on that drawing.
21	Q Okay. So my question is whether your
22	understanding is that the water from the Bethany drain
23	ever left the district boundary during the summer of
24	2015.
25	A And would you repeat, please.

1	Q My question is did the water in the Bethany
2	drain ever leave the West Side Irrigation District's
3	boundary during the summer of 2015?
4	A It is shown on the map as leaving the
5	boundary.
б	Q How so?
7	A There is a portion where it is showing
8	outside of the district boundary on this map that
9	you handed me.
10	Q Can you hold the map up and show me with your
11	finger what you are pointing to?
12	A Here (indicating.)
13	Q So you are pointing to the section of the
14	Bethany drain that goes out of the boundary and comes
15	back into the boundary before the drain empties into the
16	intake canal?
17	A Yes.
18	Q So do you see the section of the drain right
19	before it empties into the intake canal?
20	A Yes.
21	Q For the water that was in that drain within the
22	West Side boundary, right before it enters into the
23	intake canal, is it your understanding that West Side
24	had the ability to use the water in that drain this
25	summer?

1	A Unfortunately, the map which you've presented
2	is only a portion of the drain area. And without
3	reviewing a map that shows a more complete picture,
4	I would not be comfortable answering that.
5	Q Well, let's take a step back then. What exactly
6	was the action that West Side took with respect to the
7	Bethany drain water that formed the foundation of the
8	enforcement action?
9	A The foundation of the enforcement action was
10	related to the water supply situation based on the
11	water supply modeling.
12	Q Did the water supply modeling include the
13	Bethany drain water as a source of supply?
14	A No, it did not.
15	Q So looking at paragraph 28 of Exhibit 2. I'll
16	give you a minute to look at that. Do you know who owns
17	the Bethany drain?
18	A No.
19	Q Would it have mattered for the purposes of the
20	enforcement action?
21	A No. I would have looked at district
22	boundaries.
23	Q The first sentence of paragraph 28 says, "The
24	district Bethany drain is located on Old River upstream
25	from the district's pumping station."

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1	Do you see that phrase?
2	A Yes, I do.
3	Q Is the drain actually located on Old River?
4	A As I said earlier, I'd have to compare this
5	map to maps that I'm more familiar with to make that
6	statement.
7	Q So as you sit here today, you do not know
8	whether the drain is located on Old River?
9	A It is my understanding the drain discharged
10	to Old River.
11	Q Do you understand that the West Side Irrigation
12	District's intake canal is part of Old River or is not
13	part of Old River?
14	A The intake canal is a manmade facility.
15	Q Does the State Water Resources Control Board
16	consider the West Side intake canal to be part of Old
17	River or not?
18	A I do not know.
19	Q If the district's Bethany drain is not located
20	on Old River but is only located on the intake canal,
21	does that make a difference for the purposes of the
22	enforcement action?
23	A I don't believe so.
24	Q Why not?
25	A Because there are many water rights that have

1	been issued throughout the state on channelized
2	sources, and that has not been an indicative factor
3	on whether or not the water is subject to
4	appropriation.
5	Q Are there any other water rights that divert
6	from the West Side intake canal besides West Side?
7	A I've not reviewed to check on that.
8	Q So the next phrase of paragraph 28 in Exhibit 2
9	says, " such that the district is not directly
10	recapturing the tailwater." Do you see that?
11	A Yes.
12	Q How was that relevant to the enforcement action?
13	A It is relevant insofar as determining whether
14	diversions were occurring from water sources subject
15	to the permitting jurisdiction of the State Water
16	Board.
17	Q Do you consider the West Side intake canal to be
18	a water source specific to the jurisdiction of the State
19	Water Resources Control Board?
20	A Certainly it is covered under an
21	appropriative right, insofar as it is part of the
22	license facilities here.
23	Q I'm not asking you if the facilities are part of
24	the right. I'm asking if the water in the intake canal
25	is subject to the appropriative authority.

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1	A Insofar as it is water subject to
2	appropriation, yes.
3	Q So if the district had been directly recapturing
4	the tailwater out of the Bethany drain, as opposed to
5	letting the tailwater go into the intake channel and
6	then pumping it back out, would that have made a
7	difference?
8	A It is a matter of whether it involves the
9	district or district water sources. So, that does
10	matter.
11	Q Has the State Board made a determination that
12	West Side did not have a right to utilize all of the
13	water that was in the Bethany drain?
14	A I'm sorry. Can you repeat?
15	Q Has the State Board made a determination that
16	West Side did not have a right to use all of the water
17	that was within the Bethany drain?
18	MR. JENKINS: I'm going to object. Vague as to
19	the State Board. Do you mean the Prosecution Team?
20	Q BY MS. SPALETTA: I will amend the question to
21	ask as of the Prosecution Team.
22	A Okay.
23	MR. JENKINS: All right.
24	THE WITNESS: I'm sorry. What was the question?
25	Q BY MS. SPALETTA: Has the Prosecution Team made

1	a determination that West Side was not allowed to use
2	all of the water that was within the Bethany drain
3	during the summer of 2015?
4	A Yes.
5	Q And where is that determination noted in the
6	draft CDO?
7	A It is in item 28.
8	Q Can you point me to the sentence?
9	A Yes. "Although the district may reclaim the
10	from its diversions, subject to certain
11	restrictions, such re-diversion is based solely on
12	use of the district's recapture of its own return
13	flows without addition of water from Old River, nor
14	by enhancing the water quality of the return flows
15	by diluting them in Old River."
16	Q So for the portion of Bethany drain right before
17	it enters into the intake channel, what were the sources
18	of water on the drain this summer?
19	A It is my understanding that the drain
20	collects water from two upstream districts, City of
21	Tracy and also from West Side. There are also two
22	wells located within the district, and some of their
23	discharge may have been within the drain also.
24	Q So we are just talking about these four sources
25	of water that are flowing in the Bethany drain. For the

1	portion of the drain that is located within West Side's
2	jurisdiction boundary, did the Prosecution Team
3	determine that West Side was not allowed to use the flow
4	in the drain that came from the other two districts?
5	A The Prosecution Team evaluated the issue of
6	treated wastewater sales specifically.
7	Q Do you know whether or not the water in the
8	Bethany drain includes treated wastewater?
9	A I believe actually that is conveyed in Old
10	River but
11	Q So as you sit here today, you don't know?
12	A Don't know what?
13	Q Where does the City of Tracy's treated
14	wastewater go? Does it go into the Bethany drain or
15	does it go somewhere else?
16	A I was let's see.
17	It is discharged to Old River.
18	Q Is it discharged to Old River through Bethany
19	drain or through a different facility?
20	A I believe it is just discharged to Old River
21	but I'm not certain.
22	Q You are not sure whether it is discharged
23	through the Bethany drain or through a different
24	facility?
25	A I do know it goes through Old River.

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1	Q But you don't know whether it goes into the
2	Bethany drain?
3	A I'm very certain it is in Old River.
4	Q I'm asking the question as to whether you know
5	if the treated Tracy wastewater goes into Bethany drain
6	or not.
7	A I'm uncertain.
8	Q So for the two districts, other than West Side,
9	that have water that goes into the Bethany drain, is it
10	the Prosecution Team's position that West Side was not
11	allowed to use that water and that was the basis for the
12	enforcement action?
13	A Would you repeat that?
14	MS. SPALETTA: I'll ask the reporter to read the
15	question.
16	(Whereupon, the record was read.)
17	THE WITNESS: The basis for the enforcement
18	action was the overall water availability evaluation.
19	We did look at the issue of return flows and did not
20	feel that, due to the commingled sources, that water
21	provided a basis for diversion.
22	Q BY MS. SPALETTA: So what exactly about the
23	commingled sources that you found problematic?
24	A The fact that that water is water subject to
25	appropriation and that could normally be taken under

1	the license, but for the fact that the licensed
2	priority was insufficient to divert.
3	Q What was the basis for the finding that the
4	waters in the Bethany drain were subject to
5	appropriation?
6	A That the waters are not solely within the
7	control of the district.
8	Q What was the basis for the finding that the
9	water from the Bethany drain were not solely within the
10	control of the district?
11	A They come from other districts outside of the
12	district boundaries.
13	Q So is it the Prosecution Team's position that if
14	a water district collects drain water from other
15	sources, that water district cannot utilize the drain
16	water without an appropriative right to the drain water?
17	A Yes.
18	Q What is that based on?
19	A That is based on the fact that such waters
20	are subject to appropriation.
21	Q When do they become subject to appropriation,
22	when they enter the drain or when they exit the drain?
23	A They are subject to appropriation since they
24	are not under the control of that of the
25	district.

## DEPOSITION OF KATHERINE MROWKA

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1	Q Of which district?
2	A Of the West Side.
3	Q So while the waters are flowing in the Bethany
4	drain within West Side's district boundaries, would that
5	change the analysis?
6	A These are not waters that are return flows of
7	West Side.
8	Q I realize that. But once those waters have been
9	put into the Bethany drain and they are flowing in that
10	drain within West Side's jurisdictional boundary, can't
11	West Side take them because West Side maintains control
12	of them at that point?
13	A When West Side's license is in full effect,
14	yes, because you have an appropriative right at that
15	point to divert them.
16	Q Is the Bethany drain water a designated source
17	of supply under West Side's license?
18	A No.
19	Q So what does West Side's license have to do with
20	West Side taking water out of the Bethany drain?
21	A The license is only for Old River.
22	Q Only for Old River?
23	A (Witness nods.)
24	Q So if West Side had taken the water from these
25	other sources out of the Bethany drain while the Bethany

1	drain was within West Side's jurisdictional boundary,
2	would there have been any reason for the enforcement
3	action as to the drain water?
4	A Could you repeat, please?
5	MS. SPALETTA: I'll ask the court reporter to
6	read it back.
7	(Whereupon, the record was read.)
8	THE WITNESS: A diverter can recycle their water
9	and use that recycled water while it is still within
10	their control, but these are other waters that were from
11	outside sources subject to the standard rules of
12	appropriation.
13	Q BY MS. SPALETTA: So if the City of Tracy or
14	these other districts had specifically agreed with West
15	Side to allow West Side to accept their flows, does that
16	change the analysis?
17	MS. MORRIS: Objection. Incomplete
18	hypothetical. What flows are you talking about, return
19	flows or wastewater?
20	Q BY MS. SPALETTA: The return flows.
21	A So the State Water Board's jurisdiction over
22	appropriation would still prevail. Private
23	agreements don't negate the state's
24	responsibilities.
25	Q BY MS. SPALETTA: So are you telling me that
25	Q BY MS. SPALETTA: So are you telling me that

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1	do you know who the other two districts are that drain
2	into the Bethany drain?
3	A I believe Banta-Carbona and one more.
4	Q Are you sure about that?
5	A I had only reviewed that material recently,
6	and it is in the license inspection reports.
7	Q So if I'm understanding what you are saying
8	correctly, you are saying that if the Banta-Carbona
9	Irrigation District has return flows that enters the
10	Bethany drain, that as soon as that Banta-Carbona return
11	flow enters the Bethany drain, it becomes subject to
12	appropriation; is that correct?
13	A If it is outside the district's boundaries.
14	Q What if it enters the drain within the
15	district's boundaries?
16	A Outside of the Banta-Carbona boundary is what
17	I mean. There are many districts that we are
18	talking about.
19	Q What if the Banta-Carbona Irrigation District's
20	return flow water leaves the Banta-Carbona boundaries
21	and enters the West Side boundaries in the Bethany
22	drain? Is it subject to appropriation or is it within
23	the control of West Side at that point?
24	A It is not subject to use as return flows that
25	have not left your control. It is subject to

1	standard appropriation.
2	Q What law are you relying on for that?
3	MS. MORRIS: Objection. Calls for legal
4	opinion.
5	Q BY MS. SPALETTA: I know you are not a lawyer.
6	I'm just asking what your understanding is based on. Is
7	it based on a particular Water Code, a regulation, a
8	prior decision, something somebody told you? What are
9	you relying on for that conclusion?
10	A I'm relying on my understanding of return
11	flow and whether, you know that are subject to
12	use by the party generating the return flow.
13	Q So looking back at our map that we marked as
14	Exhibit 39. In this case, the Bethany drain water
15	actually did flow into the intake channel, correct?
16	A On the map that you provided, yes.
17	Q I'm asking you factually. The State Board did
18	an investigation of West Side. Did the State Board
19	determine that the Bethany drain water was actually
20	flowing out of the Bethany drain and into the intake
21	channel?
22	A We looked at a map where it appeared that the
23	Bethany drain discharged to Old River.
24	Q So your map looked different than the one that
25	I've shown you as Exhibit 39?

1	A Yes.
2	Q I'm going to represent to you right now that the
3	Bethany drain water actually discharged into the intake
4	channel approximately a thousand feet away from the West
5	Side Irrigation District's pump. And then West Side
6	Irrigation District pumped that water at its pump back
7	into its service area for delivery.
8	Given those facts, do you still believe that the
9	enforcement action with respect to West Side's use of
10	the drain water is appropriate?
11	A Yes.
12	Q Why?
13	A Due to the fact that the drain water is not
14	solely return flow from West Side's use.
15	Q So one of the bases, then, for the enforcement
16	action is the fact that the drain water came from other
17	sources other than West Side water?
18	A Yes.
19	Q Is another reason for the enforcement action the
20	fact that the drain water entered the intake channel
21	before it was picked up by West Side's pump?
22	A Your map looks different than the map that I
23	looked at.
24	Q But I'm asking you if that is a basis for the
25	enforcement action.

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1	A Again, what was your question?
2	Q It looks to me like item 28 of Exhibit 2 relies,
3	in part, on the fact that the district is "diverting
4	intermingled tailwater and Old River water."
5	A Correct.
б	Q Why is that relevant?
7	A It is relevant because it goes to the issue
8	of source of water because the intake canal contains
9	Old River water. As depicted on here with the
10	Bethany drain discharging to the intake canal, the
11	intake canal itself enhances the water quality by
12	using Old River water to dilute tailwaters.
13	Q How do you know that?
14	A Because the license inspection report
15	indicated that the TBS of the influent water from
16	Old River was 800 to 1,000 TBS. And so after water
17	is used, it tends to have a lower water quality.
18	And there is discussion, I believe, in that license
19	report but also yeah, it is in that license
20	report with respect to water quality issues.
21	Q What license report?
22	A It is a license inspection report found in
23	the Water Rights File for West Side.
24	Q From what year?
25	A I believe it was the '80s.

1	Q So for the purposes of the enforcement action in
2	2015, was there any water quality data that was
3	collected from the West Side intake canal?
4	A No.
5	Q Is there any water quality data that was
6	collected from Old River?
7	A No.
8	Q Is there any water quality data that was
9	collected from the Bethany drain?
10	A No.
11	Q Was there any water quality data that was
12	collected from the West Side Irrigation District's
13	pumping station?
14	A No.
15	Q So for purposes of the 2015 enforcement action,
16	is there any data that you have from 2015 to show that
17	the water that West Side pumped at its pumping station
18	had any quality differences from the water that was
19	discharged from the Bethany drain?
20	A The licensed inspection report talks to the
21	issue of CVP contract water and the TDS of that
22	water, and how much better the water quality was
23	from that water, and how it helps to assist the
24	water quality issue overall which West Side
25	experiences.

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1	Q And that was a report from the 1980s?
2	A Yes.
3	Q My question was: Do you have any data from 2015
4	regarding the water quality differences? It is a yes or
5	no question.
6	A No.
7	Q Was there any effort to collect such data?
8	A Not as yet. I haven't finished preparing my
9	witness statement.
10	Q We are in the month of November. So if you went
11	out and collected the water quality data now, do you
12	think that that would be relevant to the enforcement
13	action from the summer?
14	A I'm currently reviewing sources of
15	information, and I would not I've not yet
16	reviewed all sources to determine what information
17	exists.
18	Q So you are thinking you might be able to find
19	some water quality data from the summer?
20	A It is very possible.
21	Q Are you aware of situations where other parties
22	have used Water Code Section 7075 to move return flows
23	through a natural channel, and then pick them up
24	elsewhere without an appropriative permit?
25	A I have not read that Water Code Section in

1	many years.
2	Q Water Code Section 7075 says: "Water which has
3	been appropriated may be turned into the channel of
4	another stream, mingled with its water and then
5	reclaimed. But in reclaiming it, the water already
6	appropriated by another shall not be diminished."
7	Does that refresh your memory?
8	A Yes.
9	Q So are you aware of any instances where someone
10	has utilized Water Code Section 7075 to move tailwater
11	or return flow water from one point to another?
12	A I believe Aerojet may have.
13	Q And is that a situation where the State Board
14	required them to obtain an appropriative permit?
15	A It was a parsed answer for a portion of the
16	groundwater that they were discharging to Sacramento
17	River. We said it would be subject to our
18	permitting authority. And a portion was circulating
19	groundwater not expected to have contributed to
20	stream flow. And that portion we said no, you don't
21	need a permit.
22	Q What was the basis for saying no to the second
23	portion?
24	A It was extensive research of the sources.
25	The second portion was water that would never have

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1	contributed to the flows of the stream in the first
2	place. And so on that, because there was no
3	contributory factor, we decided they did not need an
4	appropriative right.
5	Q Was that analysis performed with respect to the
6	return flows that were discharged from the Bethany
7	drain?
8	A That example was for Aerojet.
9	Q I'm asking you if a similar analysis was
10	performed for the return flows discharged from the
11	Bethany drain.
12	A I'm still working on my witness statement and
13	I'm looking at issues such as this.
14	Q My question is whether that analysis was
15	performed prior to the decision to issue the enforcement
16	action.
17	A No.
18	Q Why not?
19	A In part, because of the way the inability
20	to divert under the water right to generate the
21	tailwater.
22	Q I don't understand.
23	A Because under the priority date of the water
24	right, there was insufficient stream flow from the
25	Old River to divert. Thus, there was no associated

1	tailwater.
2	Q Do you understand that the diversions by West
3	Side in June of 2015 were diversions pursuant to their
4	water right license or pursuant to some separate claimed
5	right to divert?
6	A Pursuant to the license.
7	Q And what is that understanding based on?
8	A That understanding was based on the fact that
9	I'm not aware that West Side has a pre-1914 right.
10	Q Is it possible for someone to obtain a right to
11	use tailwater that is separate and apart from a permit
12	or license?
13	A Would you repeat that?
14	Q Is it possible for someone to obtain a right to
15	use tailwater that is separate and apart from any permit
16	or license?
17	A If the tailwaters are a portion of the water
18	considered to be subject to appropriation, you could
19	obtain a right to it.
20	Q The last sentence of paragraph 28 in Exhibit 2
21	says, "Therefore, WSID's diversion of intermingled
22	tailwater and Old River water is an unauthorized
23	diversion of water."
24	Do you see that?
25	A Yes.

1	Q If West Side had not intermingled the tailwater
2	but had just taken it directly from the drain while the
3	drain was within its jurisdictional boundary, would
4	there have been a basis for the enforcement action?
5	A There would have been a basis insofar as
6	there are waters from other parties, not strictly
7	return flow from West Side.
8	Q Let's talk about paragraph 30 and 31 of
9	Exhibit 2, so I'll give you a minute to look at them.
10	A (Witness reading.)
11	Q Did you review?
12	A Yes.
13	Q So I reviewed these paragraphs. My
14	understanding was that the enforcement action with
15	respect to West Side's use of treated wastewater from
16	the City of Tracy was taken because West Side had not
17	obtained West Side or the City had not obtained an
18	approval of the State Board under Water Code Section
19	1211. Is my understanding correct?
20	A Yes.
21	Q Why did the Prosecution Team believe that in
22	this situation, approval from the Board under Water Code
23	Section 1211 was required?
24	A Because there was either a change in place or
25	purpose of use of treated wastewater in such a

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1	manner as it would diminish instream flow.
2	Q So the first part of that answer was "there was
3	either a change in place or purpose of use." What was
4	the change in place of use?
5	A Previously, the water had been discharged to
6	Old River and the change was to use it in the West
7	Side land.
8	Q What was the change in purpose of use?
9	A Previously, it was discharged water and the
10	new purpose of use was the irrigation.
11	Q How much water was previously discharged by the
12	City?
13	A I'd have to refresh my memory.
14	Q What would you need to look at to do that?
15	A Either probably the sales contract would
16	do it.
17	Q It looks like in paragraph 14 it references an
18	estimate of approximately 14 cubic feet per second.
19	A Thank you. Yes.
20	Q Was that 14 cubic feet per second water that the
21	Prosecution Team believes was available for
22	appropriation in Old River?
23	A It is discharged to the wastewater.
24	Q Is it available for appropriation?
25	A It becomes part of the stream flow subject to

1	appropriation.
2	Q Was it included in the supply side of the water
3	availability analysis this year?
4	A It was looked at when we look at specific
5	streams, stream gauges, to see stream response and
6	see what is going on in specific locations.
7	Although, that wasn't part of the computer model.
8	Q Which stream gauge accounted for the 14 CFS from
9	the City of Tracy?
10	A I'd have to look at a map to know that.
11	Q Okay. So you said there were two reasons why
12	the Section 1211 approval was required. One was because
13	of change in place of use or purpose of use, which as
14	you've described. The second was because there was a
15	decrease instream flow?
16	A That is one of the issues relative to 1211,
17	yes.
18	Q I'm looking at Section 1211 (a) and it says:
19	"Prior to making any change in the point of discharge
20	place of use, or purpose of use of treated wastewater,
21	the owners of any wastewater treatment plant shall
22	obtain approval of the Board for that change."
23	And subsection (b) says: "Subdivision (a) does
24	not apply to changes in the discharge or use of treated
25	wastewater that do not result in decreasing the flow in

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1	any portion of the watercourse."
2	Is that what you are referring to?
3	A Yes, it is.
4	Q So who made the analysis of whether or not this
5	particular change resulted in a decrease in the flow of
6	any portion of the watercourse?
7	A I looked at that issue.
8	Q And what was the portion of the watercourse that
9	you evaluated?
10	A I looked at whether it would decrease flows
11	downstream of the confluence of the intake canal and
12	Old River.
13	Q Why did you pick that segment?
14	A I picked that segment because that appeared
15	to be the most appropriate location to review.
16	Q Which way does water flow in Old River at the
17	intake canal?
18	A At the intake canal itself?
19	Q Where the intake canal meets Old River, which
20	way does the water in Old River flow? Does it flow to
21	the west or does it flow to the east?
22	A It flows away from the City of Tracy.
23	Q So
24	A Yeah, I don't look at the map arrows but
25	Q Do you understand that the water is flowing to

1	the west, like, out to the ocean or is it flowing to the
2	east?
3	A It is flowing west.
4	Q To the west?
5	A (Witness nods.)
6	Q Is this area of Old River tidally-influenced?
7	A Yes it is.
8	Q So at different times of the way, does the water
9	actually flow to the east because of that?
10	A It is my understanding that the water height
11	may vary by up to four feet or thereabouts.
12	Q Do you know whether there is actually a change
13	in the direction of flow?
14	A I do not know that.
15	Q That wasn't something that you looked at?
16	A Not supply.
17	Q How far downstream going west of the intake
18	canal did you look at for the purposes of your analysis?
19	A Just immediately downstream of the
20	confluence.
21	Q What distance is that, 1,000 feet, 2,000 feet
22	a different distance?
23	A I did not identify specific distance. I just
24	looked at that area to determine that there would be
25	an impact in the stream flow.

1	Q And what did you do to determine if there would
2	be an impact in the stream flow in that area?
3	A I determined whether removal of treated
4	wastewater would diminish the quantity of surface
5	flow.
6	Q Did you perform a calculation?
7	A I did. I looked at subtracting the amount of
8	flow and made a determination that it would be minus
9	that amount of flow.
10	Q Do you have a staff report that shows the
11	calculation that you made?
12	A No. I did not prepare any written work
13	product on that.
14	Q So can you describe for us, then, what the math
15	looked like?
16	A Certainly. It looks like deduction of
17	14 cubic feet per second that results in a reduction
18	of instream flow.
19	Q What did you reduce it from?
20	A I just simply looked at if you had the supply
21	and you reduced it by 14 CFS, would there be a
22	change in flow.
23	Q Given the influence of the tide at this
24	location, are you positive that there would be a
25	decrease in flow of 14 CFS?

1	A There will be at least portions of the day
2	that there would be a change in the flow.
3	Q What portions?
4	A The times when the tidal influence is less
5	significant.
6	Q What times are those?
7	A I'm not sure of the time of day when that
8	would occur. But I do know from reading the license
9	inspection report, the expected differences in
10	height of flow and that information was informative
11	to me.
12	Q So when you say "height of flow," you mean the
13	elevation of water in the channel?
14	A Yes.
15	Q Did you make a determination of whether the 14
16	CFS had an impact on the elevation of water in the
17	channel?
18	A I did not do that calculation.
19	Q Why not?
20	A I did not feel the need to do so.
21	Q Did you identify any water right holders located
22	in what you've described as the downstream area that
23	would be impacted by 14 CFS?
24	A Water Code 1211 does not require me to do so.
25	Q So you didn't do it because you didn't feel that

1	you were required to?
2	A The Water Code provision specifies when you
3	need to require a change petition, and I simply
4	looked at the Water Code provision.
5	Q Was there anything else that was done to support
6	your decision that in this particular case, there was a
7	Water Code Section 1211 approval required?
8	A Yes. I looked at prior Board decisions,
9	specifically the Thousand Oaks decision in A-29408
10	and the associated wastewater change petition.
11	Q Can you give us that reference again?
12	A A-29408, and the associated wastewater change
13	petition issued by the State Board in that matter.
14	Q You said Thousand Oaks?
15	A Thousand Oaks.
16	Q Can you give me an example of a situation where
17	someone would be able to change the point of discharge
18	or place of use of treated wastewater but would not need
19	to get a 1211 approval?
20	A Not off the top of my mind.
21	Q Are you aware of any such situation?
22	A Yes. Now that I think about it, yes. It is
23	an ocean outfall.
24	Q So that is the only situation you can think of?
25	A Ocean outfall and thereabouts. I have seen

1	where it wasn't discharged to surface water subject
2	to our permitting jurisdiction where decisions were
3	that affected the decision.
4	Q Something other than ocean outfall?
5	A I've seen ones very close to the ocean with a
6	similar finding that it wasn't discharging to water
7	subject to the permitting jurisdiction.
8	Q Where was that?
9	A I no longer recall.
10	Q Was it somewhere in the Bay Area?
11	A I don't recall. And the decision was always
12	made whether the discharge was to water subject to a
13	permitting jurisdiction, as to whether or not there
14	would be a change in the flows, a diminution in
15	surface stream flows or stream flow, I should
16	say.
17	Q So you've talked about the fact that the Delta
18	is tidally-influenced. Where does the State Board
19	understand the line to be for waters that are subject to
20	its jurisdiction and waters that aren't?
21	MR. JENKINS: I'm going to object. It is this
22	combination of speculation and vagueness as to the State
23	Board. If you want her understanding, that is okay.
24	MS. SPALETTA: I'm only seeking her
25	understanding.

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1 MR. JENKINS: Okay. 2 MS. MORRIS: Objection. Calls for a legal conclusion. 3 4 BY MS. SPALETTA: You can answer. 0 5 If you don't mind repeating the question. Α I'll ask the court reporter to read back the 6 0 7 question. 8 (Whereupon, the record was read.) THE WITNESS: Surface water, surface streams and 9 filtering streams that are known in different channels 10 are under jurisdiction in permitting. 11 BY MS. SPALETTA: So in the Delta where there is 12 0 13 the influence of the tide, is there a place where the State Board, that you know of, has said "we no longer 14 have jurisdiction over these waters" or do they extend 15 16 their jurisdiction all the way out to the Pacific Ocean? I don't know the answer. 17 А 18 Do you know how I would find the answer to that? 0 19 Α Probably have to review past Board decisions 20 to see what they determined. 21 MR. O'LAUGHLIN: Is this a good place to stop? 22 MS. SPALETTA: This is probably a good place to 23 stop. Thank you. 24 (Whereupon, a lunch recess was taken.) (Whereupon, Exhibit 40 was 25

1		marked for identification.)
2	Q	BY MS. SPALETTA: We are back after a lunch
3	break,	so we are going to continue with your deposition.
4		First of all, while we were on the lunch break,
5	I went	ahead and marked our next exhibit in order,
б	Exhibi	t 40, which was a map produced by the State Board
7	pursua	nt to the Public Records Act request and in
8	respon	se to your deposition notice.
9		Do you recognize this map?
10	A	I do.
11	Q	What is it?
12	A	It is a map of the West Side Irrigation
13	District and it depicts areas detached from the	
14	district.	
15	Q	Is this the map that you were referring to that
16	you sa	id you looked at as part of the license file?
17	A	Yes.
18	Q	So where on this map did you understand that the
19	Bethany drain entered Old River?	
20	A	Old River is not shown on this map.
21	Q	You don't see Old River on this map?
22	А	No. I see San Joaquin River.
23	Q	Do you think that might be mislabeled?
24	А	It is possible. I didn't prepare the map.
25	Q	Where do you see the Bethany drain discharging

1	on this map?
2	A It is hard to tell on this map because it has
3	been shrunken down size-wise.
4	Q Are you still looking?
5	A No, it is hard to tell. It has been shrunken
6	down size-wise. The drainage system is supposed to
7	be denoted by two dash lines and a solid. And it is
8	hard to see that demarcation on this size of map.
9	Q I thought your prior testimony was that you'd
10	looked at a map
11	A Uh-huh.
12	Q in the West Side style that showed the
13	Bethany drain discharging into Old River. Just to
14	confirm, the map we have marked as Exhibit 40, is that
15	the map you were referring to?
16	A I looked at two different maps because there
17	is another map in the file, too, that I also looked
18	at.
19	Q So this is one of them, but then there was
20	another one?
21	A Uh-huh. Right.
22	MS. SPALETTA: I'm going to mark our next
23	exhibit in order, Exhibit 41.
24	(Whereupon, Exhibit No. 41 was
25	marked for identification.)

1	Q BY MS. SPALETTA: Exhibit 41 is a two-page
2	document that was also produced by the State Board in
3	response to request of production. Do you recognize
4	this map and photos?
5	A Yes.
6	Q Is this the second map you were referring to?
7	A It is one of the maps.
8	Q Are there any other maps that you reviewed,
9	other than the two we've marked here as Exhibit 40 and
10	Exhibit 41?
11	A Yes, because there is the licensing map also.
12	Q You believe the licensing map is a different
13	map.
14	A I'm not certain on that. I don't see the
15	date on this map to provide the confirming
16	information on when it was from. All of our
17	licensed maps are signed and stamped by engineers.
18	So I could confirm with that, but I don't see that
19	on this map.
20	MS. SPALETTA: Ms. Mrowka has represented at
21	her deposition today that she relied on the
22	licensing map as part of her analysis for the
23	enforcement proceeding.
24	I'm asking counsel for the State Board if it
25	would be possible to have a copy of the map she

1	relied on provided to the parties.
2	MR. TAURIAINEN: Yes, I believe so. I don't
3	know what the timing would be to get that.
4	MS. SPALETTA: Obviously, the sooner the better.
5	Thank you.
6	Let's go ahead and mark as our next exhibit in
7	order a photograph that was produced by the State Board.
8	It will be Exhibit 42.
9	(Whereupon, Exhibit No. 42 was
10	marked for identification.)
11	Q BY MS. SPALETTA: Have you had a chance to look
12	at Exhibit 42?
13	A Yes.
14	Q And do you recognize this document?
15	A I did not prepare this document but
16	Q Have you seen it before?
17	A I believe so.
18	Q Is it something that you considered in preparing
19	for the West Side enforcement action?
20	A I did not rely on this.
21	Q Do you understand the map that we have marked as
22	Exhibit 42 to show the Bethany drain tailwater flowing
23	into the Old River cut?
24	A I'm sorry. I see that is depicted on here.
25	Q And do you understand the Old River cut to be

1	the sa	me thing as the West Side intake channel?
2	А	I believe it is.
3	Q	So previously you testified that when the
4	enforce	ement action was brought, it was your
5	unders	tanding that the Bethany drain emptied into Old
6	River?	
7	А	(Witness nods.)
8	Q	Did you review this document before you formed
9	that u	nderstanding or after?
10	А	I had based that statement on looking at maps
11	rather	than the photograph.
12	Q	So those are the maps that we marked as
13	Exhibits 40 and 41?	
14	A	And I believe a licensing map.
15	Q	And the licensing map. Okay.
16	А	And I do want to note that both Exhibits 40
17	and 41	do not state that that is "Old River." It
18	states	the "San Joaquin River."
19	Q	As you sit here today, do you know whether that
20	is cor	rect?
21	А	I believe it should be Old River. But when I
22	did my	reviews, it was based on what is on the map.
23	Q	But your enforcement action doesn't say that the
24	Bethan	y drain empties into the San Joaquin River, right?
25	А	No, it does not.

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1	Q Is there anywhere that Old River is depicted on
2	Exhibits 40 and 41?
3	A Not that I notice.
4	Q We previously looked at a staff report that John
5	Collins had prepared related to the Bethany drain issue.
6	Do you remember that?
7	A Yes.
8	Q Is there any similar staff report, or any staff
9	report, prepared related to the Water Code Section 1211
10	violation issued?
11	A There has been correspondence but not a
12	report.
13	Q What correspondence has there been?
14	A My counsel has had correspondence with counsel
15	for the City of Tracy.
16	Q Any other correspondence?
17	A I believe counsel may have had, but this
18	would be speculating on who he talked to. I can't
19	really speculate. Counsel may have talked to other
20	parties regarding the issue but
21	Q Other than reviewing that correspondence, what
22	other research did you do to support the 1211 violation
23	portion of the enforcement action?
24	A We had a private party that wrote to us
25	you were asking with regard to correspondence

1	that i	ndicated that there was a treated wastewater
2	sale o	ccurring. So there was correspondence with
3	the pr	ivate party.
4	Q	Is that Mr. Steven Nicolai?
5	A	Yes.
6	Q	Is Mr. Steven Nicolai a water user, diverter?
7	A	I do not know if he is a diverter. I know he
8	is an a	attorney.
9	Q	Did you utilize information that you obtained
10	from S	teven Nicolai to support the enforcement action?
11	A	We contacted the City of Tracy to ascertain
12	the facts.	
13	Q	Did you have a meeting with Michael Lanahan, the
14	attorn	ey for the City of Tracy?
15	A	I did not personally. I believe my counsel
16	may ha	ve.
17	Q	Did you have a meeting with anyone regarding the
18	1211 v:	iolation issue?
19	A	I met with Mr. Nicolai.
20	Q	Anyone else?
21	A	Not to my recollection.
22	Q	What did you and Mr. Nicolai talk about?
23	A	Mr. Nicolai primarily was interested in a
24	sports	stadium being constructed.
25	Q	What did that have to do with the enforcement

1	action?
2	A Not much, but that was the gist of the
3	conversation was for a sports stadium. It is Chris
4	Walker, I think, or something like that.
5	Q We are going to go back now, kind of step away
6	from the enforcement action, and talk about a couple of
7	other more general topics.
8	When we started the deposition today, I'd marked
9	the three deposition notices that were sent to you from
10	the Delta Agency, West Side and Byron-Bethany. Did you
11	ever see those notices before?
12	MR. JENKINS: What exhibits? I can't remember
13	the numbers.
14	Q BY MS. SPALETTA: Exhibits 34, 35, 36.
15	A Okay.
16	Q Have you seen them before?
17	A Yes.
18	Q Let's start with the first one, No. 34. On the
19	third page, there was a list of documents to be
20	produced. What did you do to gather these documents?
21	A What we did was we ascertained what was
22	available on our website because we have posted many
23	documents related to the water availability issue on
24	our website. We obtained the documents that we had
25	that were written documents, such as notices that

1	there was water shortage.
2	Q What did you do specifically, not "we" but you.
3	A Me?
4	Q Yes.
5	A So I looked at this. And I was working on my
6	witness statement on Friday, and so I immediately
7	told my lawyer what I had been working on that day
8	and asked him to make it available.
9	Q Okay. For Item No. 6 which is "all documents
10	related to the threatened or actual injury to senior
11	right holders which influenced the curtailment decisions
12	in 2015," did you locate any documents on that topic?
13	A I believe that there may be documents related
14	to that. I noticed in the binder that you have the
15	complaint filed by the State Water Contractors.
16	Q Are there any other documents that relate to
17	that topic?
18	A However, the complaint did not influence our
19	water availability modeling or findings or any of
20	that nature. Although I notice that you have that
21	in this binder, it was not a document that we used
22	for our work.
23	Q So did you actually identify senior right
24	holders who were designed to be protected by the
25	curtailment decisions?

1	A We identified, based on water supply, how far
2	the supply could reach in service to the seniority
3	system of water rights.
4	Q Were the State and Federal Water Projects
5	considered part of the senior water right holders that
6	would be protected?
7	A The State and Federal Projects were curtailed
8	when we curtailed the post-14 appropriative rights.
9	Q So the State and Federal Projects were not
10	considered part of the senior water rights to be
11	protected by the curtailment?
12	A They were considered in their priority date
13	of order. We also looked at whether there were any
14	issues regarding area of origin. However, we had
15	curtailed the projects. As a result of finding
16	there wasn't enough water for them, that issue
17	became moot.
18	Q The seventh category was documents related to
19	the "threatened or actual injury to public trust
20	resources which influenced the curtailment decisions in
21	2015."
22	Were you aware of any such documents?
23	A Curtailment in 2015 happened in several
24	different venues. We had our standard Term 91
25	curtailment. We had our watershed-type curtailment

1	that we have been discussing today. Then we also	
2	had the fishery-type curtailment which occurred in	
3	watersheds outside the watershed that we are	
4	discussing today.	
5	And so we used public trust information for	
6	curtailment in Antelope Creek, Deer Creek and in	
7	Scott River. The power right flow there is for	
8	public trust considerations. But we did not use	
9	those in San Joaquin, the Delta and Sacramento basin	
10	general curtailment when we are talking about water	
11	right priority types of curtailment.	
12	Q Okay. So there were no documents, then, that	
13	were produced pursuant to category 7?	
14	A No.	
15	Q What did you do to prepare for your deposition	
16	today?	
17	A I reviewed the water rights file from the	
18	website.	
19	Q Anything else?	
20	A I reviewed the deposition notice and I	
21	reviewed the hearing notice.	
22	Q Are there any other documents that you looked	
23	at?	
24	A I checked my list of all the resources I	
25	thought I might use in my witness statement, and we	

r	
1	provided those in response to the deposition notice.
2	But I checked that on Friday and I haven't decided
3	which of those materials I'm using because I haven't
4	prepared the witness statement.
5	MS. SPALETTA: Just to clarify, Mr.
б	Tauriainen, those are the documents that you sent us
7	links to around 3:30 Sunday afternoon?
8	MR. TAURIAINEN: Correct. One of the documents
9	was attached.
10	Q BY MS. SPALETTA: Okay. Did you speak with
11	anyone to prepare for your deposition, other than your
12	counsel?
13	A Yes.
14	Q Who did you speak to?
15	A I spoke to John O'Hagan.
16	Q Anyone else?
17	A Yes. I spoke to Brian Coats and Jeff
18	Yeazell.
19	Q What did you talk to Mr. Coats about?
20	A I talked to Mr. Coats about the water
21	availability analysis.
22	Q What specifically?
23	A I refreshed my memory a little bit on some of
24	the work which we had done for water availability,
25	the supply issue. I wanted to make sure I was

r	
1	refreshed on that.
2	Q And what did you talk to Mr. Yeazell about?
3	A Generally, about that he felt that well,
4	generally about his spreadsheets.
5	Q And what did he say?
6	A He indicated that, you know, we talked a
7	little bit about pivot tables. So that is what we
8	discussed.
9	Q What was the content of the discussion?
10	A The content was a little bit of a refresher
11	about what some of the spreadsheets were.
12	Q Had you ever looked at the spreadsheets before?
13	A No. I looked over his shoulder at them once
14	or twice. They are quite extensive and we never
15	went through all the tabs.
16	Q If we pulled one up here today, would you know
17	how to work it?
18	A Oh heavens, no.
19	Q What did you talk to Mr. O'Hagan about?
20	A I talked to Mr. O'Hagan about because I
21	had not done a deposition before, what happens at a
22	deposition.
23	Q And what did he tell you?
24	A Generally, you know, just to expect, you
25	know, questions. And to go ahead and answer them,

## DEPOSITION OF KATHERINE MROWKA

1	you know, to be honest, truthful.
2	Q Going okay so far?
3	A Yeah. It is going okay so far.
4	Q You are doing fine.
5	Going back to those spreadsheets, I understand
6	that the spreadsheets different versions of them
7	were actually posted to the State Board website.
8	A Yes.
9	Q Did you do that or did someone else do that?
10	A No. Jeff prepares that type of work, Jeff
11	Yeazell.
12	Q Who is in charge of actually selecting which
13	spreadsheet would get posted to the website at different
14	periods of time?
15	A It would be Jeff and Brian because Brian does
16	the posting order. He asks he says where on the
17	website the posting needs to occur because we have
18	to inform the people that are our web masters where
19	we want the document posted.
20	Q What is a "posting order"?
21	A It is a form to fill out. "Please post this
22	document at this location on the website."
23	Q So we have a drive that has all of the documents
24	that were produced by the State Board including a bunch
25	of these spreadsheets, different versions. Do you know

1	how I would tell which ones of those spreadsheets were
2	posted to the web at different periods of time?
3	A Not offhand. Because insofar you know,
4	where documents remain on the web, it is easy to
5	tell. If a document was superseded by another copy
6	or another version at a later date, then I don't
7	know.
8	Q Would we have to go back to the posting orders
9	to make that determination?
10	
11	document you want posted with it. I just don't know
12	their retention policy because it is not it is
13	simply a request to put materials on the web.
14	Q Did you have any input as to which spreadsheets
15	would get posted when?
16	A When we decided to post spreadsheets, we
17	always post the most current version.
18	Q But other than that, the decision was left up to
19	someone else?
20	A You know, I would ask that we post materials.
21	That is what we do. We post materials.
22	Q Did you ask Brian Coats to post specific
23	versions of this spreadsheet during 2015?
24	A The spreadsheet it is my understanding
25	that at any one time, there is one version because

1	all modifications are incorporated into that
2	version.
3	Q When was it first posted to the website?
4	A I don't know that date.
5	Q How would I find that out?
6	A You would have to I don't know other, than
7	asking staff, and I'm not sure they would recall.
8	But I'd have to ask staff when we first posted to
9	the website.
10	Q Is there someone at the State Board who
11	maintains an archive of what the website looks like at a
12	certain point in time?
13	A I'm not aware of that.
14	Q One of the things that we've talked about in
15	these depositions is the fact that some of the demand,
16	in the demand side of the supply-planned analysis, was
17	demand associated with entities such as the Exchange
18	Contractors or the Sacramento River Settlement
19	Contractors. Are you familiar with that?
20	A Yes.
21	Q And the Exchange Contractors, for example,
22	received some stored water during 2015. Are you
23	familiar with that?
24	A Yes, I am.
25	Q What discussions were there, between you and

1	other people at the State Board, about how to treat that
2	fact for purposes of the supply and demand analysis?
3	A Can you repeat, please?
4	MS. SPALETTA: I'll have the court reporter
5	repeat that.
6	(Whereupon, the record was read.)
7	THE WITNESS: My discussions weren't as
8	broad-reaching as talking to State Board. I talked to
9	my supervisor, John O'Hagan, regarding how to address
10	issues on the modeling.
11	Q BY MS. SPALETTA: So what discussions did you
12	and Mr. O'Hagan have regarding that topic?
13	A We had discussions because I was aware that
14	the Exchange Contractors were receiving water
15	instream in the San Joaquin system to satisfy their
16	demand this year.
17	And so we discussed the change in their
18	delivery methodology for this year. And we had
19	discussions with respect to the fact that Exchange
20	Contractors claim both riparian and pre-1914 rights.
21	Q You said you had discussions regarding the
22	change in the delivery methodology?
23	A Right.
24	Q Whose delivery methodology?
25	A Exchange Contractors for their CVP contract

1	water.
2	Q What was the change?
3	A They used instream conveyance on the San
4	Joaquin.
5	Q As opposed to
6	A That is not their normal delivery point.
7	Q What is their normal delivery point?
8	A Delta-Mendota Canal.
9	Q Didn't they actually receive stored water
10	through both points of delivery in 2015?
11	A My understanding is their primary was San
12	Joaquin instream conveyance.
13	Q As a result of these discussions you had with
14	Mr. O'Hagan, how was the supply and demand model changed
15	to reflect those conditions?
16	A The model was changed insofar as the Exchange
17	Contractors relied upon riparian right when pre-1914
18	was not available when supply under pre-1914 was
19	not available.
20	Q Was the demand that was met by stored water
21	accounted for in the supply and demand model?
22	A The supply and demand model is for the full
23	natural flow conditions. It does not account for
24	reservoir operations, other than as that affects
25	full natural flow calculations.

1	Q So I believe that the Exchange Contractors'
2	riparian demands were somewhere around 800,000
3	acre-feet. Does that sound correct to you?
4	A I don't know offhand.
5	Q To the extent that those demands were met with
б	stored water, as opposed to natural flow, were there any
7	adjustments made to that demand number in the supply and
8	demand analysis?
9	A For statement holders, we had issued an
10	Informational Order that asked them to tell us how
11	they intended to operate this year on a
12	month-by-month basis. And we used the information
13	provided in response to the Informational Order to
14	adjust our modeling.
15	Q So what did the Exchange Contractors tell you in
16	response to the Information Order about how much they
17	expected to receive of stored water versus how much they
18	expected to take under their riparian and pre-1914
19	rights?
20	A I don't have the specifics in front of me.
21	Q As you sit here today, do you know whether or
22	not the supply and demand model was adjusted to account
23	for how much stored water the Exchange Contractors
24	actually received during 2015?
25	A So, on the demand side of the picture, it

1	considers water rights either pre-1914, post 1914
2	or riparian. It doesn't consider contracts.
3	Q So if a water right was met through a contract,
4	I'm gathering that the demand was not adjusted to
5	reflect that?
6	A We asked that question in part to provide
7	that information under the Informational Order. So
8	we were aware of when parties had shifted demand to
9	somebody else's water right by using a contract
10	because that would be a demand still. There would
11	be a demand under the servicing party's water right.
12	Q So unless the Exchange Contractors told you that
13	on the Information Order, it would not have otherwise
14	been included. Is that what your testimony is?
15	A My testimony is that insofar as contractual
16	service is a demand under the servicing party's
17	water right, it is considered in the model.
18	Q In your binder you have in front of you, we'd
19	marked the notices of intent to appear that were filed
20	by the Prosecution Team in each pending action.
21	Exhibit 3 is the Notice of Intent to Appear in the West
22	Side matter. Exhibit 4 is the Notice of Intent to
23	Appear in the Byron-Bethany matter.
24	For the West Side matter, I see that you are
25	designated to testify regarding key issues 1 and 2. Do

1	you see that?
2	A Uh-huh.
3	Q But you are not designated to testify regarding
4	the water availability determination. Is it your
5	understanding that you will not be providing testimony
6	on the water availability facility determination for
7	purposes of West Side?
8	A I have not yet prepared my witness statement.
9	Q So at this point, you don't know?
10	A I'm uncertain as yet.
11	Q What do you understand key issue No. 1 to
12	involve?
13	A Do you know which type of notice this is
14	under?
15	Q The hearing notice has not been marked. So they
16	are designated as 1 and 2 in the hearing notice?
17	A Uh-huh.
18	Q And then for Exhibit 4, you are designated to
19	testify on three topics: The water availability
20	determination and key issues 1 and 2. Do you see that?
21	A Uh-huh yes.
22	Q So do you understand that you will be testifying
23	regarding water availability for Byron-Bethany?
24	A I have not finished preparing my witness
25	statement, so I don't know yet.

1	MS. SPALETTA: I don't think I have any other
2	questions at this time. I'm going to turn it over to
3	Mr. Kelly, unless you need to take a break.
4	THE WITNESS: I'm fine.
5	EXAMINATION BY MR. KELLY
6	Q BY MR. KELLY: Ms. Mrowka, good afternoon. I'm
7	Dan Kelly. I represent the Byron-Bethany Irrigation
8	District in both of the pending enforcement actions.
9	I have some general questions for you, some
10	specific questions, and then I'm going to follow a
11	timeline. So if I jump around a little bit and it
12	doesn't make any sense, that is because it might not
13	make any sense to you, but we'll have to go through it.
14	A couple of questions for you about water
15	availability. Did you make any decisions with respect
16	to how water availability determinations were made in
17	2015?
18	A Yes.
19	Q What were those?
20	A I made decisions with respect to issues such
21	as return flow and adding in a return flow element
22	to the model. That is an example.
23	Q Okay. So what did you decide about adding in
24	return flows into the model?
25	A That since we were able to locate a published

1	item that indicated how much return flow should be
2	adding to the Delta portion of the model, that we
3	should do so.
4	Q So you said the "Delta portion of the model."
5	So did you make a decision with respect to return flows
6	in the Delta being included in the model?
7	A Yes. I assisted with that, yes.
8	Q And what was that decision, specifically?
9	A To include them.
10	Q To include what?
11	A I believe the factor was 40 percent.
12	Q Did you make decision to include return flows
13	from anything else? Now, we are talking about the
14	supply side of the model when you say to add in
15	40 percent. Was that a modification to the supply side?
16	A I believe that's detailed in the action
17	items. I believe that only I have to refresh my
18	memory on that, which side of the model.
19	Q What would you need to do to refresh your
20	memory?
21	A I need to look at the statements regarding
22	the actions.
23	Q You need to look at the enforcement actions
24	themselves?
25	A Yes.

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1	Q Feel free to go ahead and do that. I think the
2	BBID is marked as Exhibit 14 and the West Side should be
3	Exhibit No. 2.
4	A Okay.
5	Q And just let me know when you've refreshed your
б	recollection.
7	A Thank you. (Witness reading.)
8	I don't see it offhand in the BBID item.
9	Q How about the West Side Irrigation District?
10	A And which exhibit number is that?
11	Q That should be Exhibit No. 2, I believe.
12	A (Witness reading.) I'm not seeing it noted
13	there, but we did make the adjustments to the model.
14	Q I'd like to mark this next in order. And Ms.
15	Mrowka, this may actually reflect that addition.
16	Let's go ahead and mark this.
17	(Whereupon, Exhibit No. 43 was
18	marked for identification.)
19	Q BY MR. KELLY: Ms. Mrowka, have you seen this
20	before?
21	A Yes, I have.
22	Q On the right-hand side, there are just some text
23	there. In the second to the last paragraph, the last
24	sentence in that, is that what you are talking about,
25	the 40 percent?

1	A Uh-huh. Yes.
2	Q It says, "For the Delta contribution, an assumed
3	40 percent of riparian and pre-1914 was used as return
4	flow."
5	A Yes, it is.
6	Q That was a decision that you made to include
7	that in the supply side of the model?
8	A It is in the model. I don't know if the
9	model, you know, which variable factor he put it on
10	the spreadsheet because I did not see which way he
11	entered it; but it is considered as a portion of the
12	flows that are available for diverters.
13	Q Okay. And you said that you've seen this
14	exhibit before. What is the purpose of this chart, if
15	you know, Exhibit 43?
16	A It's to provide the public with information
17	regarding what we were seeing in terms of the water
18	supply situation.
19	Q And what does it show?
20	A It shows a water supply situation in which
21	there is insufficient water available to serve all
22	demands.
23	Q Can you show me what line or part of this chart
24	shows the water supply portion of the determination?
25	A The demand portion, such as where the blocks

1	they post-1914 demand I'm sorry. That is the
2	demand portion. The water supply is the lines that
3	are there. So what we have is the full natural flow
4	forecast lines that are on the bottom portion of the
5	graphic.
6	Q Would those be the dashed pink and dashed
7	dark-green lines?
8	A Dashed pink and dashed some color. I don't
9	know if it is gray
10	Q "Some color" is a good way to describe that.
11	A I just don't know.
12	Q I struggle with these, Ms. Mrowka, because I'm
13	actually color blind.
14	A Oh, ok
15	Q So when I see these, I take guesses and I wait
16	for the witness to correct me. So I'll just say that it
17	is the dashed line that is marked "adjusted 99 percent
18	FNF forecast"?
19	A Yes.
20	Q Probably it is more accurate than me saying it
21	is dark green because it is apparently purple.
22	So are there any other lines that would indicate
23	water supply on this chart, on Exhibit 43?
24	A Prior to that, there is the daily full
25	natural flow line that is shown in blue. So it is a

1	backward look to show what the water supply
2	situation actually was. And then after the backward
3	look, there is a projection forward regarding the
4	estimated or the forecast water supply situation.
5	Q And is it your understanding that full natural
6	flow captures the entire picture of water supply in the
7	basin?
8	A I believe I previously stated that there are
9	some other factors especially, such as this return
10	flow issue we just discussed.
11	Q Return flow. So return flows are not included
12	in full natural flow or are they included?
13	A The water originally no. That's on the
14	demand hang on a minute. I was tongue-twisted
15	there for a second.
16	So the full natural flow water supply does
17	not take into account the return flow because it has
18	been this is the return from other users. So it
19	has been used once and it is back in the stream
20	system. It is not part of the full natural flow.
21	Q So on the San Joaquin side, do you know if
22	Millerton/Friant is on the San Joaquin side of the
23	valley?
24	A It is.
25	Q It is. And is water stored in Millerton Lake?

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1	A Yes.
2	Q Who stores water there?
3	A Bureau of Reclamation.
4	Q So if the Bureau of Reclamation releases water
5	from Friant for any of its purposes, and water is used
6	and then returned to the San Joaquin River, are those
7	return flows included in full natural flow?
8	A We added return flow in the Delta portion of
9	the stream system.
10	Q Now when you say you added return flow in the
11	Delta, did you add return flows from the use of full
12	natural flow component or did you add return flows from
13	all uses of water from any source, if you know?
14	A We assumed a 40-percent factor of riparian
15	and pre-14 demand was used as return flow.
16	Q So from any source, it didn't have to be from
17	full natural flow?
18	A For the Delta portion only.
19	Q Why for the Delta portion only?
20	A Because that is the only place where we had
21	published information to tell us what was the actual
22	figure.
23	Q And if there are water users in the watershed
24	pumping groundwater and then discharging the return
25	flows from groundwater into the stream systems, is that

1	included in full natural flow?
2	A Not percolating groundwater.
3	Q If there are municipalities that have wastewater
4	treatment plants and those treatment plans are
5	discharging water somewhere in the watershed, are those
6	discharges included in the full natural flow figures?
7	A No.
8	Q On Exhibit 43 both the lookback, which I'm
9	calling the daily full natural flow, the blue line, and
10	the projection lines, the 90-percent forecasted and the
11	99-percent forecast, appear to be almost exclusively
12	below the post-14 demands since March the first of 2015.
13	Is that accurate?
14	A Yes.
15	Q And
16	A Oh, 2015. You said 2014.
17	Q 2015. I'm sorry. Is that accurate?
18	A Yes.
19	Q And so was this chart used for curtailment
20	decisions?
21	A It reflects all of our modeling that formed
22	the basis for curtailment decisions.
23	Q And so if we look at March 1st, am I correct in
24	saying that this chart shows that on March 1st, there
25	was insufficient water to meet any post-1914 demand?

1	A Yes.
2	Q And on March 1st if any post-1914 water right
3	holder, if anyone was diverting water under the
4	post-1914 right, would they have been violating the
5	Water Code Section 1052 because there was insufficient
6	water to meet their water right?
7	A Yes.
8	Q So the same can be said to be true on April 1st.
9	As a matter of fact, for the entire month of April, if
10	any post-1914 water right holder diverted water in the
11	month of April, were they violating the Water Code's
12	prohibition on the unauthorized diversion use of water?
13	A Yes.
14	Q And if I showed you a graph on the Sacramento
15	River that showed the same thing, and if I plotted on
16	that demand chart where the California Department of
17	Water Resources was, if that full natural flow is below
18	the line for DWR's priority, would DWR have been
19	violating the Water Code's prohibition on the
20	unauthorized use and provision of water?
21	MS. MORRIS: Objection. Incomplete
22	hypothetical. Assumes facts not in evidence.
23	Q BY MR. KELLY: You can answer.
24	A On any specific date, if there is not water
25	under your priority of right, then diversions are

1	unauthorized.
2	Q So how come you didn't bring an enforcement
3	action against DWR for the unlawful diversion and use of
4	water?
5	A We had not investigated the issue with
6	respect to the DWR.
7	Q On the San Joaquin River, why did you not bring
8	an enforcement action against the United States Bureau
9	of Reclamation for unlawful diversion of storage in
10	rivers and lakes?
11	A I am not allowed to disclose enforcement
12	actions until such time as they are in the public
13	venue.
14	Q Have you had any discussions with anybody
15	A We have conducted investigation on USBR at
16	Friant.
17	Q How about the Department of Water Resources at
18	Oroville?
19	A I'm uncertain if that report has been
20	completed or not.
21	Q You testified a little bit earlier about
22	commingling water. And this is in the context of the
23	West Side Irrigation District Draft CDO. I believe I
24	understood your testimony. I'm going to try to
25	summarize it and I want you to tell me if it is correct

1	or incorrect.
2	You testified that West Side could not recapture
3	the discharges from the Bethany drain into what I'll
4	call the cut because they couldn't take advantage of
5	improved water quality because the discharge water was a
б	poorer quality, and they couldn't prove they were only
7	taking that poor-quality water out of the cut. They had
8	to be taking some Old River water.
9	Is that a correct general summary of what your
10	testimony was?
11	A No. My testimony was that there are multiple
12	sources of water at that location.
13	Q And are sources of water important when it comes
14	to your ability to take water under your water right?
15	A They can be.
16	Q How can they be?
17	MS. MORRIS: Objection. Calls for a legal
18	opinion.
19	Q BY MR. KELLY: You can answer.
20	MR. JENKINS: You can answer.
21	THE WITNESS: Okay. I was just waiting for
22	somebody to tell me.
23	Q BY MR. KELLY: The rule is that the only time
24	that you don't answer a question is if your attorney
25	instructs you not to answer. Unless your attorney

1	instructs you not to answer, you can answer the
2	question.
3	A Okay. And if you'd repeat the question then.
4	MR. KELLY: Would you please read back the
5	question?
6	(Whereupon, the record was read.)
7	THE WITNESS: Well, they can be because
8	depending on the source of water, the seniority goes to
9	your water right which may indeed specify a particular
10	source. So it can matter.
11	Q BY MR. KELLY: And so is it your testimony that
12	West Side couldn't pick up the same quantity of
13	discharge water out of the cut because the cut included
14	water other than the discharge water?
15	A My testimony was that there is an issue with
16	respect to the fact that there are multiple parties
17	contributing water to the cut, and that there is the
18	issue of where the district boundaries are and the
19	control of the district's portion of that water that
20	is generated as their own return flow.
21	Q So if West Side discharges eight CFS into the
22	cut and pulls out seven CSF from the cut, is there
23	anything wrong with that?
24	A It depends on whether they've maintained
25	control of the water.

1	
1	Q But it has nothing to do with the source of the
2	water in the cut, right?
3	A I did not say that.
4	Q Well, does it have anything to do with the
5	source of the water in the cut?
6	A I am testifying that insofar as it is their
7	own return flow, it is an issue whether they
8	maintain control over their return flow.
9	Q Do you know what is required to maintain control
10	of your own return flows?
11	MS. MORRIS: Objection. Calls for a legal
12	opinion.
13	THE WITNESS: Yes. The water needs to be taken
14	back under control never have left your boundaries
15	and taken back under control within your boundaries.
16	Q BY MR. KELLY: So it is your testimony or your
17	understanding that Water Code 7075 wouldn't allow you to
18	move that water, the natural watercourse, and pick it up
19	somewhere else later and reuse it?
20	A I'm testifying with respect to only this
21	situation.
22	Q Right. And I want to understand. You just
23	testified that if it leaves your boundary, you've lost
24	control of it. What I'm asking you is Water Code 7075,
25	which Ms. Spaletta read to you earlier, allows a water

1	right holder to discharge water, comingle it and then
2	reclaim it.
3	Are you saying that Water Code 7075 would have
4	no application to West Side's discharge and recapture of
5	water?
6	A I'm making no statement with regards to that
7	Water Code section.
8	Q What is your understanding of the source of
9	water that one diverts from a watercourse? Is that
10	important?
11	A It can be.
12	Q And is it your testimony or is it your
13	understanding that parties would need to track molecules
14	to prove that the water they were diverting was from the
15	source they were entitled to take it from?
16	MS. MORRIS: Objection. Calls for legal
17	opinion.
18	THE WITNESS: Would you please repeat the
19	question?
20	Q BY MR. KELLY: Let's say if West Side Irrigation
21	District had a water right to take water from Old River
22	and it was diverting from Old River, but Old River only
23	had 30 percent water that would naturally be in Old
24	River and the other 70 percent was contributions from
25	other sources that were not Old River sources.

1	Would West Side only be entitled to the
2	30 percent that was naturally in Old River?
3	A A lot of that is going to be based on the
4	actual factual evaluation. It depends if parties
5	are moving water from storage down to a downstream
6	customer and using instream conveyance but are
7	maintaining their control. It depends if they are
8	having an instream flow dedication under Water
9	Rights Section 2707. It is an individual factual
10	determination.
11	Q So how would West Side's transmission of its
12	water under 7075 differ from anyone else who used a
13	natural watercourse to transport water? I'm asking that
14	because you just used that as an example. You said if
15	somebody else was moving water that they hadn't let
16	control go of, and they were moving water. How does
17	West Side differ from any other water user that utilizes
18	Water Code Section 7075?
19	A Because they are receiving water from other
20	persons or entities.
21	Q Couldn't they be conveying their own water?
22	A I'm not going to speculate. I'm not aware of
23	any measurement of how much of their own discharge
24	there was in 2015.
25	Q When the State Water Board let me backup.

1	Who made the ultimate call on whether or not to	
2	impose water right curtailments?	
3	A Tom Howard.	
4	Q And who made the ultimate call on how water	
5	availability would be determined in 2015?	
б	A The methodology was determined in 2014 and	
7	enhanced and modified based on stakeholder outreach	
8	in 2015. I do not know who decided on the	
9	methodology in 2014. It predated me.	
10	Q It predated you	
11	A in this function.	
12	Q You mean it predated you in your current	
13	position with the State Water Board?	
14	A That is correct.	
15	Q So prior to the 2015 curtailments, what position	
16	were you in at the State Water Board?	
17	A I was a senior in one of the permitting	
18	units.	
19	Q And the permitting unit last year was not	
20	involved at all in water availability or curtailments?	
21	A I volunteered one staff person to help out	
22	and saw him at the end of the inspection season.	
23	Q This year was there any discussion okay.	
24	Let's backup.	
25	Mr. Coats testified that water right	

1	curtailments were based solely on inflow; that when full
2	natural flow dropped below demand, that justified a
3	water right curtailment. Is that your understanding as
4	well as how curtailments worked this year?
5	A With the caveat that we did add in the return
б	flows in the Delta.
7	Q Okay. Anything else?
8	A No.
9	Q What is your understanding of the water supply
10	in the California Delta? Is it fresh? Is it naturally
11	salty? What condition would it be in, do you know?
12	MS. MORRIS: Objection. Vague and ambiguous as
13	to "California Delta."
14	MR. JENKINS: What part of the Delta?
15	Q BY MR. KELLY: Do you know what the California
16	Delta is?
17	A I know what the Legal Delta is.
18	Q You know what the Legal Delta is. What is the
19	Legal Delta?
20	A Well, it is defined in the Water Code.
21	Q And is it a geographic area?
22	A It is shown on a map. We have it on our
23	eWRIMS electronic database mapping layer.
24	Q Do you have any idea what the rough geographical
25	boundaries are of the California Delta?

1	A Just roughly. I'd have to look at a map to	
2	refresh if I wanted to know about specifics on that	
3	issue.	
4	Q Do you know how far downstream when I say	
5	"downstream," I mean towards the ocean do you know	
6	how far downstream the California Delta extends?	
7	A Roughly.	
8	Q Roughly how far does it extend?	
9	A You mean in miles or what do you mean?	
10	Q Geography. You know, does it extend past	
11	Antioch or Pittsburg? Does it stop at Rio Vista? Does	
12	it go to the Carquinez Strait? Do you have any idea how	
13	far the Legal Delta goes?	
14	A I have a mental picture.	
15	Q Can you describe do you know where Pittsburg	
16	is?	
17	A Roughly.	
18	Q Do you know if the Delta extends to Pittsburg?	
19	A I would have to look at a map to refresh my	
20	memory.	
21	Q Do you know if Byron-Bethany Irrigation District	
22	diversion districts are within the Legal Delta?	
23	A I believe they are.	
24	Q Do you know whether the West Side Irrigation	
25	District's diversion facilities are within the Legal	

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1	Delta?	
2	A I would have to check and see.	
3	Q Let's talk about BBID's diversion facilities.	
4	Do you know if in a pre-project condition when I say	
5	"pre-project," what do you understand "pre-project" to	
6	mean?	
7	A Prior to the Central Valley Project and State	
8	Water Project.	
9	Q In a pre-project condition, do you know what the	
10	water quality in the Delta would be like in the month of	
11	February on any given year type?	
12	A I know roughly. I can't say what total	
13	dissolved salt is, I mean	
14	Q So roughly what would it be like?	
15	A Prevailing conditions in the tributary	
16	streams. It would be similar to the prevailing	
17	conditions in the tributary streams.	
18	Q Which would be, is that generally fresh? Is it	
19	salty? Is it	
20	A In February, generally fresh.	
21	Q How about March, if you know?	
22	A I don't generally look at water quality in	
23	the Delta. Other than the Term 91 curtailments, my	
24	shop does do those.	
25	Q So do you know what sources contribute water to	

[		
1	the Delta?	
2	A	Generally, yes.
3	Q	Why don't you tell me what your general
4	unders	tanding is.
5	A	The San Joaquin and Sacramento River systems.
6	Q	How about east-side streams? Do you know what
7	any of	those east-side streams are?
8	A	Are you referring to the ones that flow
9	throug	h Lake Berryessa?
10	Q	The Mokelumne, does that contribute?
11	A	The Mokelumne, yes.
12	Q	Any other rivers on the east side of the valley
13	contribute to the Delta?	
14	A	I always think of it as the larger San
15	Joaqui	n and Sacramento River basins but certainly
16	Merced	and other rivers refer to those basins.
17	Q	The Cosumnes River?
18	A	Yes.
19	Q	When full natural flow drops at the do you
20	know where the full natural flow stations are?	
21	A	I've seen them on the maps.
22	Q	Where have you seen them? Roughly where are
23	they?	
24	А	They roughly coincide with the Rim
25	Reserv	oirs.

## DEPOSITION OF KATHERINE MROWKA

1	Q They are in the Sierras?	
2	A Generally. I don't know if the San Joaquin	
3	side is considered Sierras or not but	
4	Q And so when full natural flow drops at the full	
5	natural flow stations where those calculation points	
6	are, if they dropped to zero, would there still be water	
7	in the Delta, if you know?	
8	A I haven't looked at that circumstance. This	
9	year, there was flow more so on the Sacramento side	
10	than the San Joaquin side, so we didn't see that	
11	occur with zero everywhere.	
12	Q And I don't mean flow. Would there be water	
13	present in the Delta if full natural flow dropped to	
14	zero, if you know?	
15	A Below Mossdale I would expect, in all	
16	likelihood, there would be some flow. I can't say	
17	as to how much.	
18	Q Again, I'm not asking if there would be flow.	
19	I'm asking if there would be water present.	
20	A I would presume so.	
21	Q And would you presume so because it is tidally	
22	influenced or would you presume so for a different	
23	reason?	
24	A I would presume so because reading the West	
25	Side Irrigation District's license report, they	

1	indicated that the tidal influence was approximately	
2	four feet.	
3	Q And so when the curtailments issued in the	
4	Sacramento River basin and the Delta, did pre-14	
5	curtailments issue in the Sacramento River watershed and	
6	Delta on the same day?	
7	A On the Delta, yes.	
8	Q And that was the 1914 to 1903 curtailment; is	
9	that correct?	
10	A Correct.	
11	Q And so is it the Prosecution Team's position,	
12	then, that on June the 12th water became unavailable,	
13	let's say, in the City of Redding on the Sacramento	
14	River the same day it became unavailable at BBID's point	
15	of diversion?	
16	A Our water supply models are global watershed	
17	models.	
18	Q Is it the Prosecution Team's position that water	
19	became unavailable at the City of Redding the same day	
20	it became unavailable at BBID's point of diversion in	
21	the Delta?	
22	A Insofar as full natural flows that are	
23	conveyed down the stream channels are concerned,	
24	yes.	
25	Q So did the State Water Board do anything to	

1	determine whether there was actually water available at	
2	BBID's	point of diversion as of June 12th?
3	А	Yes. We ran our water supply models.
4	Q	Did the water supply model look at BBID's point
5	of div	ersion?
6	A	The water supply model looked at the
7	availa	ble supply insofar as supply and demand
8	concer	ns are met.
9	Q	Only on a watershed-wide basis, correct?
10	A	That is correct.
11	Q	Did you do any analysis did the State Water
12	Board do any analysis with respect to the availability	
13	of water at BBID's point of diversion?	
14	A	Insofar as BBID was one of the parties we
15	consid	ered in the model, we did do so.
16	Q	Do you know where the Sacramento County Regional
17	Sanita	tion District facilities are?
18	А	Roughly.
19	Q	Where roughly are they? Are they in the Legal
20	Delta,	do you know?
21	А	Yes, I believe so.
22	Q	Do you have any idea how much water they
23	discharge on a daily basis?	
24	А	Not myself, no.
25	Q	Were those discharges included in the water

## DEPOSITION OF KATHERINE MROWKA

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1	supply side of your analysis?
2	A No, they were not.
3	Q How about the City of Stockton's discharge?
4	Were those discharges included in the water supply side
5	of the water availability analysis?
6	A Yes. Stockton holds a water right permit to
7	pull water from the stream in like amounts to their
8	wastewater discharge.
9	Q Do you know whether the City of Stockton
10	actually diverts the same amount of discharges?
11	A I don't know what they chose to do this year.
12	I know they are authorized to.
13	Q When you say you don't know what they chose to
14	do this year, didn't they respond to a request from the
15	State Water Board to tell you what they intended to do?
16	A Our counsel has advised that Stockton
17	their source is solely their wastewater discharge,
18	and they are not subject to their curtailment that
19	you would normally see on a stream system.
20	Q So if their discharge had exceeded their
21	diversions, you wouldn't have included that difference
22	in the analysis?
23	A No.
24	Q The City of Tracy's wastewater treatment plant
25	discharges, did you include those in the water supply

1	side of the analysis?
2	A No.
3	Q Did the State Water Board, in conducting its
4	water availability analysis, take a look at the source
5	of water and availability of water in the Delta in other
6	dry years?
7	A We looked at the 1977 report on the last
8	drought.
9	Q Anything else?
10	A Could you repeat your question?
11	MR. KELLY: Can you read back the question.
12	(Whereupon, the record was read.)
13	THE WITNESS: We looked at all of the historic
14	information that we could find regarding past actions by
15	the board during other drought circumstances.
16	Q BY MR. KELLY: Did you happen to look at the
17	late '20s and early 1930s and the state of the Delta
18	back then and the diversions that were occurring during
19	those dry years?
20	A Since much of that work was done in 2014, I
21	don't know exactly what they looked at for that
22	work.
23	Q If when full natural flow dropped below demand
24	on your chart and there was still a fresh water pool in
25	the Delta, what is your understanding as to who would be

## DEPOSITION OF KATHERINE MROWKA

1	entitled to use that water?
2	MS. MORRIS: Objection. Vague.
3	MR. JENKINS: You can answer it if you
4	understand what the question was.
5	THE WITNESS: Right. And I'm not sure I
6	understand that question.
7	Q BY MR. KELLY: Okay. You mentioned the State
8	Water Contractors' complaint, right?
9	A Correct, because I noticed it was in the
10	materials of the binder that you provided.
11	Q Can you turn to Exhibit 19? And we'll get to
12	some emails later. I noted in the production of
13	documents that there are some emails in here where you
14	took a look at this and provided a summary, and emailed
15	a summary of this complaint to other people at the State
16	Water Board.
17	Do you recall that?
18	A Yes.
19	Q So you've seen this before?
20	A Oh, yes.
21	Q I want you to turn to page 53 in Exhibit 19. On
22	page 53, there are two depictions of the surface water
23	area of the California Delta. Does that look familiar?
24	A I see the page that you are highlighting.
25	Q Do you know what is depicted there, graphically

1	depicted there?
2	A I did not prepare this material.
3	Q Do you know what is graphically depicted there?
4	A They are it is labeled that one is "with
5	project" and one is "without."
6	Q Do you know what the picture is?
7	A It says it is the average concentration, so
8	presumably TDS.
9	Q Ms. Mrowka, do you recognize the map is showing
10	the Delta?
11	A I presume it is.
12	Q And the date on each of these is 6/13/15,
13	correct? That is the day after the curtailments were
14	issued, right?
15	A It is the day after.
16	Q And that is the date that is shown on page 53,
17	correct?
18	A Uh-huh.
19	Q And on the "with project," it shows a Delta that
20	is quite fresh. Would you say that is correct?
21	A It shows a Delta that is fresher than the
22	"without project."
23	Q And one would presume that that is because the
24	projects are required to meet water quality control
25	requirements in the Delta, pursuant to State Water Board

1	
1	orders; is that correct?
2	A It is correct that the projects have
3	requirements issued by the State Water Board to
4	meet.
5	Q And is that a reasonable explanation as to why
6	the "with project" condition is so fresh?
7	A Yes.
8	Q And then the "without project" shows that the
9	water quality is not as good?
10	A Correct.
11	Q And do you have any understanding why the water
12	quality would not be as good in the "without project"
13	condition?
14	A There would be less water being conveyed from
15	State and Federal Project reservoir storage
16	downstream to meet Delta criteria.
17	Q So the natural condition of the Delta, "without
18	project" condition would be the water quality
19	wouldn't be as good?
20	A During the time period depicted here, yes.
21	Q Right. Do you have any idea where in the Delta
22	BBID's diversion is? Would you be able to roughly pick
23	it out on this map?
24	A I would have to see a different type of map.
25	Q "With" or "without project" condition, if on

1	June the 13th of 2015 and "without project" condition,
2	if there actually was this freshwater that is in the
3	Delta, and there is no projects, do you have any opinion
4	on who would be entitled to divert that water?
5	MS. MORRIS: Objection. Calls for illegal
6	opinion.
7	THE WITNESS: Insofar as the water is being used
8	to meet a condition that the State Water Board issued,
9	as long as it is meeting that condition, it is still
10	under the purview of that State Water Board order.
11	Q BY MR. KELLY: So is it the Prosecution Team's
12	position, then, that all of the water in the Delta is
13	being used to meet water quality control requirements in
14	the Delta?
15	A I'm just saying insofar as it is used to meet
16	court-ordered conditions, until it has satisfied
17	that condition, it is still being used for that
18	purpose.
19	Q What Board order requires all the water that is
20	in the Delta to remain in the Delta to meet water
21	quality control requirements?
22	A All I know is that in order for the State and
23	Federal Projects to operate, they have to meet the
24	conditions issued by the State Water Board. And
25	absent meeting those conditions, they cannot operate

r	
1	on those dates that they don't meet the conditions
2	unless there is some Board order allowing them to
3	continue operating, such as this year's orders that
4	were drought emergency orders. That is what I know.
5	Q So do you know whether or not curtailments were
6	issued in order for that water to stay in the Delta, so
7	it could meet those water quality control requirements?
8	A This year, we issued a number of different
9	Delta orders due to the difficulties of managing
10	different issues, such as cold water pool.
11	Q I'm asking if the curtailments were issued for
12	that purpose.
13	A No. Curtailments are not based on those
14	Board orders. They are based solely on full natural
15	flow and if there is enough supply to meet demand.
16	Q But when full natural flow stopped, there was
17	still a large pool of water in the Delta, correct?
18	MS. MORRIS: Objection. Vague as to "pool."
19	THE WITNESS: There would be water. Of what
20	quality, I cannot say.
21	Q BY MR. KELLY: Doesn't the State Water
22	Contractors' complaint suggest that the water would have
23	been of sufficient quality in many portions of the
24	Delta?
25	MS. MORRIS: Objection. Calls for speculation.

1	THE WITNESS: The State Water Contractor's
2	complaint wasn't what we used for determining water
3	availability.
4	Q BY MR. KELLY: What did you consider or what did
5	the State Water Board do with respect to the pool of
6	water that remained in the Delta when full natural flow
7	ceased?
8	A We did not do anything regarding that because
9	our availability analyses are based on the full
10	natural flow at the gauges that were indicated on
11	our graphics at those stations with the added return
12	flows. None of those are considering if there was
13	salient waters in the Delta. That doesn't consider
14	that salient water.
15	Q How about fresh water?
16	A The analyses in the model don't address that
17	issue.
18	Q Why not? See, here is the problem that I have.
19	There is a lot of water in the Delta. I'm trying to
20	understand why the State Water Board cut off water
21	rights based on inflow and ignored the pool of water in
22	the Delta.
23	I'm just trying to find out who can give me that
24	answer. Do you have any idea?
25	A Our evaluation was what I would call a

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1	traditional engineering evaluation based on
2	available data.
3	Q Do you have any idea what the capacity, the
4	storage capacity, is of the watercourses within the
5	Legal Delta?
6	A I've seen numbers but I don't recall them.
7	MR. O'LAUGHLIN: Can we take a break?
8	MR. KELLY: We can take a break right now. I
9	apologize.
10	(Whereupon, a recess was then taken.)
11	MS. KELLY: Back on the record.
12	Q Ms. Mrowka, has the State Water Board, to your
13	knowledge, ever done anything to determine what the
14	sources of water are in the Delta at any given time of
15	the year?
16	A That is a broad State Water Board. I
17	can't speak for all the branches because Bay Delta
18	branch may have done work.
19	Q Sure. And I just asked if you were aware of.
20	A Oh. You said "State Water Board."
21	Q I said, are you aware of anything that the State
22	Water Board has done to determine what the sources of
23	water that are present in the Delta at any given time of
24	the year?
25	A I'm aware of the Board decisions which may

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1	speak to the issue in some way.
2	Q Are you aware of any fingerprinting analysis
3	that might have been done to show source contributions
4	to the South Delta wintertime, spring, summer or
5	anything like that?
6	A I've not read such works.
7	Q Do you think that for the purpose of
8	curtailments, it would be good to have an understanding
9	of the source contributions of water to the Delta, and
10	whether or not there was "without project" condition, a
11	pool of fresh water available to Delta diverters?
12	A Since that is not the methodology that we have
13	used, I have not found that information necessary to
14	determine the water supply.
15	Q Why didn't you use that kind of analysis?
16	A Because we relied upon a standard engineering
17	approach.
18	Q So Ms. Mrowka, are the curtailments based upon
19	BBID's priority date falling below a line that you
20	established as part of your analysis or is it based upon
21	the actual lack of availability at BBID's point of
22	diversion?
23	A It is based upon the fact that there was
24	insufficient water within the system to serve that
25	priority date of right.

1	Q And so even if there was sufficient water
2	present in the Delta for BBID to divert all summer long,
3	that wouldn't have mattered?
4	A We looked at the flows as they moved
5	downstream for the stream system in our analysis.
6	Q So I think the answer to my question is no, but
7	I'm going to rephrase it and see if I can get a "yes" or
8	a "no."
9	You are telling me that the State Water Board's
10	water availability analysis didn't consider any water
11	that was present in the Delta when the curtailments were
12	issued; is that correct?
13	A What we considered was water that was present
14	on those dates in the stream system. And insofar as
15	that water would move to the Delta, we looked at the
16	Delta.
17	Q Right, but if on June 12th
18	A Because we looked at the prorated
19	contribution of the stream systems to the Delta
20	flows, such as Sacramento River prorated
21	contribution, San Joaquin River prorated
22	contribution based upon the percentage of the
23	flows that were originating in those stream systems.
24	So we certainly looked to adjust the issue
25	based upon the contributions from Sacramento River

1	watershed and San Joaquin River watershed.
2	Q Do you have any idea how long it takes
3	Sacramento River's water to get to the South Delta to
4	BBID's point of diversion?
5	A No. I generally know how much time it takes
6	for, like, Shasta water to get to Delta. So I do
7	know certain of these things. You know, I'm fairly
8	familiar with Friant routing time. So I'm more
9	conversant in some of the reservoir routing times.
10	Q So how long does it take for water to get from
11	the Shasta to the Delta?
12	A I think it is around in the order of five
13	days or so.
14	Q Five days. But the State Water Board issued
15	curtailments in Redding the same day it issued
16	curtailments in the Delta, correct?
17	A That is correct. But as you pointed out to me
18	on the graph that we talked about, the water supply
19	situation had been very poor for multiple days prior to
20	issuance of that order or not order but the
21	notification, the fact that there was insufficient
22	supply. So there had been a long precedent condition of
23	poor flow.
24	Q But if BBID went out to the Delta and there was
25	a lot of fresh water there available in the Delta, why

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1	shouldn't BBID keep diverting that water?
2	A BBID's water right is to a specific source.
3	And insofar as that source had insufficient supply,
4	then there is no water to divert.
5	Q What source of water can BBID divert from, do
6	you know? I'm asking because you just said it is only
7	for a specific source.
8	A Right. Because I know that the BBID
9	diversion facility is located on the canal on the
10	intake heading to the State Water Project Canal.
11	And that their original source had been obligated by
12	the State Water Project.
13	So I'm aware of that. But I don't know, you
14	know, the technical terms, if you would consider
15	your right as attached to the original source or
16	to I would think you had moved it to the new
17	point of diversion on that canal.
18	Q So I'll represent you that the original point of
19	diversion was on Italian Slough. And Italian Slough was
20	obliterated I think that is the word you used.
21	A I used that word.
22	Q when Clifton Court Forebay was constructed
23	and the Department of Water Resources provided BBID
24	compensation to move the diversion facilities to where
25	they are today on the intake channel.

1	Do you have any knowledge or opinion as to what
2	the source of BBID's water is to satisfy its water
3	right?
4	A Yes.
5	Q What is that?
б	A Well, I believe BBID's water right is to the
7	intake canal at this time because that is their new
8	location for their intake.
9	Q Do you know what the source of water at BBID's
10	point of diversion is?
11	A I believe it is Delta flows.
12	Q Do you know what sources contribute to that
13	Delta flow at BBID's point of diversion?
14	A Insofar as our analysis is concerned, yes.
15	Q What?
16	A We looked at for the Delta, we looked at
17	the prorated flow that was produced by the
18	Sacramento River system and the San Joaquin River
19	system. And we found that the majority of the flows
20	available for Delta diversions were from the
21	Sacramento River system this year.
22	Q Did you compare that to any other years?
23	A We compared them on a month-by-month basis
24	because the natural flow conditions change based on
25	what is going on in those watersheds on a monthly

1	basis.
2	Q Do you know what the source of the water is that
3	BBID would have diverted from June 12th or June 13th to
4	June 25th? Do you know what the source of that water
5	is? Do you know where it came from?
6	A Yes. It is at the intake canal.
7	Q Do you know what the source of that water is?
8	Do you know whether it was Sacramento River water, San
9	Joaquin River water, Mokelumne River water, do you know?
10	A I would have to look back because the
11	percentages of the prorated flows varied on a
12	month-by-month basis, so I would have to look at
13	that specific month for the prorated contribution
14	from the Sacramento River system and San Joaquin
15	system.
16	Q Did you conduct a fingerprinting analysis to
17	make that determination?
18	A What we did was we evaluated the flow regime,
19	the flows themselves, and looked at what was being
20	contributed by the different watersheds.
21	Q If I wanted to ask somebody at the State Water
22	Board why the water that was present in the Delta wasn't
23	factored into the curtailment decision, who would I talk
24	to? Who would have made that call to not consider that?
25	A That was 2014.

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1	Q Who would I talk to?
2	A I'm not sure. I think that Aaron Miller was
3	in charge had a lot to do with the modeling
4	efforts in 2014, though I'm not certain whether he
5	would have made that decision. He was the senior.
6	I believe the decision may have been up
7	higher than that. John O'Hagan previously held my
8	position. He held that position in 2014, so he is
9	the most likely source of knowledge on that issue.
10	Q Okay. You mentioned that BBID is on the intake
11	channel now. Are you familiar with the lay of the land
12	with Clifton Court and Banks Pumping Plant in the intake
13	channel?
14	A Somewhat.
15	Q Do you know what Clifton Court is?
16	A It is a forebay.
17	Q What is a forebay?
18	A It's a when you operate large pumping
19	facilities, they can draft a lot of water at one
20	time. So often you need to accumulate a supply, so
21	that you minimize your impact on surface streams.
22	Q When you say you need to accumulate a supply,
23	what do you mean? How do you accumulate a supply?
24	A You can create something as a forebay in
25	order to have a place to put water until you start

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1	drafting, so that you don't immediately affect some
2	of the other streams.
3	Q Do you know how Clifton Court is operated to
4	achieve that goal?
5	A I have only heard anecdotal information.
6	Q What have you heard?
7	A I've heard that they don't operate on a $24/7$
8	type of basis.
9	Q Is it your understanding that DWR takes water
10	into Clifton Court and then closes the gates, for lack
11	of a better term, at Clifton Court and then can operate
12	Banks Pumping Plant without having an impact on the
13	water in the Delta?
14	MS. MORRIS: Objection. Speculation.
15	Q BY MR. KELLY: Is that your understanding?
16	A My understanding isn't as detailed as that.
17	Q Okay. What is your understanding?
18	A Simply, that they didn't operate 24/7; that they
19	operated schedule on/schedule off.
20	Q So what does "they didn't operate 24/7" mean?
21	A My understanding and I'm not sure if this
22	is correct that they don't operate their pumps
23	full-out on a 24-hour-a-day, seven-day-a-week basis,
24	but that they are more selective.
25	Q Do you know if Clifton Court Forebay is a

1	regulating reservoir?
2	A I do not know.
3	Q Do you know whether BBID ever operates 24 hours
4	a day?
5	A I do not know.
6	Q Do you know whether BBID has any rights to
7	utilize Clifton Court Forebay in the intake channel?
8	A I have been reading the Statement of Water
9	Diversion and Use in which BBID says they are a
10	pre-14 water right holder.
11	Q Do you know whether BBID has a right to utilize
12	Clifton Court Forebay in the intake channel?
13	A I do know that they have a facility on the
14	intake channel.
15	Q Do you know whether BBID has a right to utilize
16	Clifton Court Forebay in the intake channel to divert
17	their water?
18	A I do know that they have the right of access
19	issued by the Department of Water Resources to
20	utilize the intake channel point of diversion which
21	they own.
22	Q Did you factor any of that into your
23	decision-making process when you prepared the ACL?
24	A No.
25	Q Are you familiar at all with the 25 percent

1	voluntary reduction for riparians in the Delta in 2015?
2	A Somewhat.
3	Q Tell me what your understanding is of that
4	program.
5	A That the State Watermaster had offered
6	opportunity for parties to participate in a
7	program who are riparian diverters to
8	participate in a program to cut back their use by
9	25 percent by fallowing or other means.
10	Q And what did they get in exchange for cutting
11	back the 25 percent, if you know?
12	A It was my understanding that they would not,
13	then, be subject to additional cuts in their water
14	supply.
15	Q And so if they were assured they wouldn't be cut
16	back further, if available water dropped below the
17	75 percent of riparian demand, where would the extra
18	water come from that they needed to divert?
19	A I can't speculate because we didn't actually
20	encounter that situation this year.
21	Q What happened to the 25 percent of water saved?
22	Where did that go?
23	A The records are correlative, which means that
24	they are going to share in their supply across the
25	class of right holders. I couldn't speculate if one

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1	riparian used less, if it meant that there was full
2	supply for another riparian, because of the
3	correlative nature of those so
4	Q So how did the State Water Board think that the
5	25 percent savings would be achieved?
6	A I'm not involved in that program, so I can't
7	speak to how their thought process worked.
8	Q Okay. Can you take a look at Exhibit No. 16 for
9	me, please. Tell me if you recognize what that exhibit
10	is.
11	A It is an organizational chart.
12	Q Are you familiar with it?
13	A I'd looked at it briefly when I first came in
14	the room.
15	Q Okay. Did you talk to Mr. Coats at all about
16	his deposition?
17	A Just briefly.
18	Q What did you talk about?
19	A If I can even recall. Just generally the
20	subject matter, the nature of the questions.
21	Q Did you ask him about that or did he offer that
22	to you, to talk about that?
23	A He was already talking to somebody when I
24	approached his desk area.
25	Q He was talking to somebody about

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1	A It was an ongoing conversation.
2	Q I'm sorry. He was talking to somebody I
3	didn't mean to interrupt. I'm sorry.
4	Was he talking to somebody about his deposition?
5	A He was.
6	Q Who was he talking to?
7	A John O'Hagan.
8	Q Do you recall what the conversation was?
9	A It was a general conversation regarding the
10	deposition.
11	Q How about Mr. Yeazell? Did you talk to him
12	about his deposition?
13	A Yes.
14	Q Did he offer that information to you or did you
15	ask him?
16	A It was along the lines of "how did it go."
17	Q Was it a long conversation?
18	A It was on a sidewalk intersection crossing
19	the street.
20	Q Okay. Can you tell me where you are on
21	Exhibit 16 in this organizational chart, please?
22	A Certainly. I'm in the box that where am
23	I. I'm in the box under the yellow box that says
24	"Barbara Evoy," which is the second column from the
25	right.

1	Q	So on the right-hand side of the chart, there is
2	a yell	ow box that says "Division of Water Rights, Deputy
3	Direct	or Barbara Evoy."
4	А	Yes.
5	Q	Below that is John O'Hagan?
6	А	Yes.
7	Q	And below that there is a box entitled
8	"Enfor	cement Section" with your name as manager?
9	А	Uh-huh.
10	Q	And then next to you is Amanda Montgomery?
11	А	Uh-huh.
12	Q	And so John O'Hagan is your supervisor?
13	А	Yes, he is.
14	Q	And his is Barbara Evoy?
15	А	Right. But under the Delegations of
16	Author	ity, only certain matters are raised to
17	Barbar	a for her consideration. And also we are very
18	carefu	l with respecting prosecutorial lines and
19	making	sure that we don't have any issues with
20	respec	t to that.
21	Q	Right. So you said through the delegation
22	А	Delegation of Authority document.
23	Q	So the Delegation of Authority, is that a recent
24	delega	tion or has it been
25	A	No.

1	Q When was the Delegation of Authority adopted?
2	A It is a long-standing document that gets
3	revamped periodically. It was revamped within the
4	last couple of years, but not last year.
5	Q So when you said things don't have to go up to
6	Barbara Evoy, does that mean that John O'Hagan has the
7	autonomous power to decide things for himself under that
8	delegation?
9	A It depends what the item is. If it is an
10	enforcement matter, Barbara Evoy does not review the
11	item. Under the Delegations of Authority, we have
12	to inform the Board of any controversial matters.
13	So we simply inform that we intend to issue. And we
14	don't provide for them the documents or opportunity
15	to review documents.
16	Q So when you say "you inform the Board," was does
17	that mean?
18	A We inform Barbara Evoy, Tom Howard and Caren
19	Trgovcich that we intend to issue an enforcement
20	item related to "X" and that is about it because
21	they are not apprised of the content. They see the
22	content when the public sees the content.
23	Q So Tom Howard doesn't make enforcement decision?
24	A No. This is an advisory notification.
25	Q And you said that you are very careful I

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1	think you said to maintain the prosecutorial what did
2	you say?
3	A To make sure that we maintain separation of
4	functions. We are very careful with that.
5	Q What does that mean?
6	A That means that anybody who may be serving as
7	Board advisory in a hearing venue or such proceeding is
8	not advised as to what we are doing.
9	Q And so for the BBID enforcement action, who was
10	on your side of that wall or that line?
11	A For, BBID obviously Andrew Tauriainen. And
12	then on my side, it is John O'Hagan, as far as my
13	chain of command goes.
14	Q Anybody else?
15	A That is my chain of command.
16	Q How about Brian Coats?
17	A He is subordinate. So he is on my side, yes,
18	but he is subordinate. I thought you were asking with
19	respect to my upper management chain of command.
20	Q No. I want you to tell me who was on your side?
21	If I call it a "wall," is that kind of a correct way to
22	say it? Is there a wall between you and the advisory
23	people?
24	A Absolutely.
25	Q Okay. And so who was on your side of the wall?

1	A On my side of the wall could be any of the
2	staff that are under my supervision, depending on
3	the specific case. Because the staff is different
4	for BIDD than West Side. And so anybody on my staff
5	is on my side of the wall.
6	Q So I want to know for BIDD, who was on your side
7	of the wall?
8	A I have Brian Coats and Jeff Yeazell. And
9	BBID, I believe I'm also using Paul Wells.
10	Q And then who was above you on your side of the
11	wall?
12	A John O'Hagan.
13	Q How about Barbara Evoy?
14	A Not at all.
15	Q How about Caren Trgovcich?
16	A Nope.
17	Q Tom Howard?
18	A Nope. Nope. They only receive the advisory
19	notification when we issue the action item.
20	Q How about Michael George?
21	A Michael George is staff actually who was
22	investigatory in some of these Delta matters, so
23	they would be on my side.
24	Q Michael George was investigatory in the BBID
25	matter, wasn't he?

1	A Correct.
2	Q So he is on your side of the wall?
3	A Correct.
4	Q Was anybody from the Department of Water
5	Resources involved in the investigation of BBID?
6	A Our participation with the Department of
7	Water Resources is because we use their data for our
8	work on water supply issues. So that is the primary
9	use we make of primary Water Resources. So on the
10	BBID matter, that would be how we interface with the
11	Department of Water Resources.
12	Q Who would the Department of Water Resources do
13	interface with on the BBID matter?
14	A We use their publications, plus their monthly
15	data that they supply with respect to full natural
16	flow. So I don't have the name off the top of my
17	head as to who would have provided that because they
18	provided that data. It is available online.
19	Q How about the State Water Project Analyses
20	Office? Did you have communications with anybody there
21	about BBID's diversions after June the 12th?
22	A I'm not certain as to that because I was
23	curious as to how many pumps there were and things
24	of that nature. So other than that kind of an
25	issue, ascertaining facilities locations.

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1	There was an issue after June 12th where I
2	wanted to ascertain how much was diverted for the
3	power facilities and where they took their water.
4	Q Did you ever talk to Nancy Quan?
5	A I'm not certain if I talked to Nancy. I
6	talked to Bill Coyle.
7	Q How about Maureen Sergeant?
8	A I think I sent an email to her that was
9	regarding facilities.
10	Q Why would you have sent her an email?
11	A Because I've known her for many, many years.
12	She is well aware of where things are located, so I
13	was curious as to the facilities location. Again, I
14	was concerned in the context of the power facilities
15	and Mountain House.
16	Q We established who is on your side of the wall.
17	Who was on the other side of the wall that you can't
18	communicate with?
19	A I can't communicate with Barbara Evoy
20	anyone in the hearings branch because I don't know
21	which staff it could be assigned to when I first
22	have a matter.
23	I can't talk to, and don't talk to, Les
24	Grober because he is the assistant deputy for the
25	hearing side of the house. I don't talk to Diane

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1	Riddle because she is the program manager for the
2	hearing side of the house. Caren Trgovcich, Tom
3	Howard with respect to enforcement items.
4	Q So you don't talk to those people. I assume you
5	don't talk to anybody who is actually on the hearing
6	team either, Ernie Mona?
7	A I don't talk to any of the hearing staff
8	because that way it does not matter if our project
9	gets reassigned or anything else. Like, if staff
10	were to leave, I don't have an issue that way.
11	Q And does that prohibition of communications, is
12	that only related to the enforcement action or is that
13	related to the issues of controversy in the enforcement
14	action?
15	A I believe you've already heard us say that we
16	obtained Tom Howard's authorization for issuing
17	notifications on the water supply issue. And I
18	believe that goes to the question you just asked.
19	So we do talk although we don't talk to Les
20	Grober or the hearing staff with respect to water
21	supply issues. We talk to get the authorization
22	from Tom to issue that item.
23	Q Do you know whether Les Grober submitted a
24	declaration in any of the existing Delta litigation on
25	behalf of the State Water Board?

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1	A He did.
2	Q But he's not on the prosecution's side. He is
3	on the advisory side of the wall?
4	A That is his usual function.
5	Q Have you presented this to the Board on water
6	availability or curtailments in 2015?
7	A The Board has a monthly update on drought
8	conditions. They asked for current information as
9	part of that update.
10	Q And so is that a yes, that you've presented to
11	the Board on water availability and curtailments in
12	2015?
13	A Yes, in the context of actions already taken.
14	Q Do you ever communicate to any of the Board
15	members on actions you are going to take?
16	A As far as enforcement actions, no.
17	Q How about on curtailments?
18	A Other than the advisory notification, which I
19	am not privileged to know where that is distributed
20	to after we send it to the advisory person, which I
21	just mentioned was Barbara and Caren and Tom.
22	Q I want you to take a look at the BBID draft ACL,
23	if you will, for me. That should be Exhibit No. 14 in
24	the binder. Let me ask you another question real
25	quickly.

1	You said the State Water Contractors' complaint
2	played no part whatsoever in the decision to issue
3	curtailments or the enforcement action; is that correct?
4	A Well, today my whole unit my whole shop
5	has not even asked for a response to complaint. We
6	have been too busy to do anything with that
7	complaint.
8	Q I understand. I'm just confirming that you said
9	that it played no role whatsoever in the issues in the
10	decision to curtail or bring enforcement action; is that
11	correct?
12	A That is correct.
13	Q I was just and I could find the email. I
14	just noted that you sent BBID's ACL the day it was
15	issued to the general counsel for the State Water
16	Contractors and nobody else. There is an email where
17	you sent that to her. Any particular reason why you
18	would have done that?
19	A I don't know the reason at this time. It is
20	a little while later now.
21	Q Okay. Take a look at the draft Administrative
22	Civil Liability Complaint. Did you have any role in
23	drafting this ACL?
24	A Yes.
25	Q Tell me what your participation was.

1	A I discussed this ACL with counsel, and also I
2	discussed the water availability elements with the
3	staff after the water availability notification was
4	issued, so I did those things.
5	Q Take a look at paragraph 18 for me on page 3 of
б	7. In the first sentence, I want you to read that to
7	yourself and let me know when you are done.
8	A (Witness reading.) I'm done.
9	Q Did the Prosecution Team issue this ACL against
10	BBID because BBID took water that senior water right
11	holders needed downstream of BBID's point of diversion?
12	A As I'd explained, senior and junior right
13	holders throughout the stream systems are
14	interspersed in location. And so our water supply
15	situation is a global analysis.
16	Certainly, there are senior right holders
17	that could be affected by the taking of water by
18	junior right holders. I can't state that specific
19	location as to where they sit on a stream, as
20	compared to BBID. But in our analysis, there were
21	senior right holders that required some supply
22	available to them.
23	Q Is there any other reason, other than taking
24	water that senior water right holders needed, is there
25	any other reason BBID would have unlawfully taken water?

1	A There was no water available under the
2	priority date of the right based on water supply.
3	That is independent of whether somebody else needed
4	the water. There was no water under that priority
5	date.
6	Q I'm just trying to understand. The water that
7	BBID took, is that water that senior water right holders
8	were entitled to, that pre-1903 and riparian water right
9	holders were entitled to?
10	A There was simply no supply available under
11	the priority date.
12	Q Right. But BBID diverted water on June the
13	13th. I'm asking you whose water, then, did BBID
14	divert?
15	A I don't have that information for you today.
16	Q So in preparing this Administrative Civil
17	Liability Complaint, you didn't consider whose water
18	that was?
19	A We considered all of the right holders and
20	their relative seniority in each watershed where we
21	issued a water shortage notification. So we did
22	consider whose water supply was affected based on
23	priority date of right.
24	Q So whose water supply was affected by BBID's
25	diversions? Is it pre-1903 and riparian water right

1	holders or someone else?
2	A For BBID, because they have a 1914 priority,
3	it could be anybody who is more senior to that 1914
4	priority, not necessarily limited to 1903.
5	Q Okay. So let me phrase it this way. BBID's
6	seniority date is May the 18th I think the claim is
7	May 18th. Does that ring a bell? I thought it was in
8	here.
9	So if we assume that BBID's claimed date of
10	priority was May 18th, 1914, is the ACL based on the
11	fact that BBID took water that was needed by those with
12	a priority May of May 17th, 1914, and senior and
13	riparians?
14	A Yes.
15	Q Anybody else?
16	A No.
17	Q Okay. Go to paragraph 25. Can you read that to
18	yourself and let me know when you are done?
19	A (Witness reading.) I'm done.
20	Q And then I want you to read the last sentence in
21	paragraph 27.
22	A Okay.
23	Q Why is the June 12th unavailability notice and
24	the receipt of it important for the ACL?
25	A Because we always like to document that

1	
1	parties receive notification.
2	Q So why is the receipt of the notification
3	relevant for the ACL?
4	A It is always relevant because parties can
5	either seek hearing or other actions. And the dates
6	are important as to date of receipt in order to
7	trigger their timelines under their relative code
8	provisions.
9	Q So do you know any hearing that BBID could have
10	requested as a result of receiving the June 12th notice?
11	A I'm just saying in general, you know,
12	reconsideration hearing dates are all triggered off
13	of notice.
14	Q What dates were triggered by the June 12th
15	notice?
16	A As it states in this particular item, the
17	right to hearing it is Item 42. "Any such
18	request for hearing must be in writing and received
19	or postmarked within 20 days of the date this notice
20	is received."
21	Q Ms. Mrowka, that's within 20 days of receipt of
22	the ACL, correct?
23	A Correct.
24	Q So I need to know I'm asking you what the
25	relevance of the June 12th notice or the receipt of that

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1	is for the purposes of the ACL?
2	A Because we informed you as to the water
3	availability situation, and that is confirmation
4	that you had that information.
5	Q So is the ACL based on the diversion of water
6	when it was unavailable or is the ACL based on the
7	diversion of water after having received notice from the
8	State Water Board that it was unavailable?
9	A The State Water Board can consider
10	enforcement actions at any time an unauthorized
11	diversion occurs. Receiving notice regarding water
12	supply situation is something extra which we've done
13	for water rights holders this year and we did it
14	last year to make sure that they were apprised of
15	the situation.
16	Q So why is receipt of the notice important?
17	A We always like to track that information.
18	That is what we do.
19	Q But why do the fines start the day after the
20	notice?
21	A Because you had information that was provided
22	to you directly from us at the State Water Board
23	regarding the water supply situation.
24	MR. KELLY: Mark this as next in order,
25	please. What number?

1	(Whereupon, Exhibit Nos. 44-45
2	marked for identification.)
3	Q BY MR. KELLY: Ms. Mrowka, please take a look at
4	Exhibit 44 first, please.
5	A Okay.
6	Q If you see on the bottom of Exhibit 44, it is an
7	email from John O'Hagan to Carol Peach and you are cc'ed
8	on this.
9	A Correct.
10	Q Did you receive this email, do you know?
11	A I likely did.
12	Q And John O'Hagan is asking Carol if IT could
13	provide him with the names of all persons currently
14	subscribed to the drought list for water rights.
15	A Correct.
16	Q Did you ask him to ask for that or did you have
17	any role in that request for information?
18	A I don't recall at this time.
19	Q Do you know why he was asking her for that
20	information?
21	A Certainly. He wanted confirmation with
22	respect to who received it. That particular list
23	has over 7,000 persons on it.
24	Q Okay. And then above that on June 17th, Carol
25	responded to him and it says, "FYI: You cannot use the

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1	list of members for other purposes nor share with
2	another division Board or outside entity." And in
3	parens, it says, "per OPA."
4	Is that correct?
5	A That is what it states.
6	Q Do you know what OPA is?
7	A Office of Public Affairs.
8	Q Office of Public Affairs. And do you know why
9	the State Water Board is not allowed to use the list of
10	members for other purposes?
11	A There are some limitations on sharing private
12	information that we respect in our system.
13	Q And then could you take a look at Exhibit 45 for
14	me, please?
15	A Okay.
16	Q This apparently looks to be a response to that
17	request, containing what appears to be about eight or
18	nine attorneys at my firm who are on that list: Mr.
19	Gilmore, some people from Sanjoaquin.gov.org. Somebody
20	else searched for matches for the name of my law firm's
21	old server at @lawssd.com and somebody named
22	erin@cvstrat.com; is that correct?
23	A Yes.
24	Q Do you know why this information well, do you
25	know whether or not this information was used for

1	anything other than the purpose for which these people
2	signed up?
3	A We use the information to confirm whether the
4	parties received the Lyris notification as noted in
5	paragraph 25.
6	Q Do you know why people sign up for the Lyris
7	list serves?
8	A Yes, because it is a convenient way to get
9	instant information regarding action.
10	Q Does the Prosecution Team believe that people
11	sign up for that to consent to service of process of
12	legal documents?
13	A Personally, I can only speak for myself that
14	it confirms for us that parties had reason to
15	believe that they received the unavailability
16	notice. And that is what this server is for. This
17	particular address is related to drought updates.
18	So we were confirming that you received the
19	information on the drought updates.
20	It is not confirmation of receipt of the
21	enforcement action. It is the drought update
22	information, which is what these parties signed up
23	for the Lyris for.
24	Q So I see in paragraph 25 of the ACL, there is a
25	reference to the email address of rgilmore@bbid.org

1	having received that.
2	A Uh-huh.
3	Q Is that an authorized use of that Lyris email
4	list serve names, do you know?
5	A I do not know.
6	Q Did anybody bother checking before they put it
7	in an Administrative Civil Liability Complaint?
8	A I believe we checked on certain things, but I
9	can't specify as to what issues. Certainly, we
10	always talk to our legal counsel with respect to
11	what information is public information that can be
12	shared and what is private information that should
13	not be shared.
14	Q Do you know if the list of names of all of the
15	attorneys at my firm that are on Exhibit 45 for the
16	dissemination, that they are signed up for the Lyris
17	list service authorized use of the Lyris sign-ups?
18	A I would have to ask legal counsel.
19	Q Did anybody ask, do you know, before this was
20	distributed pursuant to a Public Records Act request?
21	A My legal counsel was involved in preparation
22	of the response to the Public Records Act request
23	and reviewed all materials for that request. So I
24	believe that issue has been vetted through legal
25	counsel.

1	MR. KELLY: Thank you. We'll mark this as
2	the next exhibit, Exhibit 46.
3	(Whereupon, Exhibit No. 46 was
4	marked for identification.)
5	Q BY MR. KELLY: Do you have Exhibit 46?
6	A Yes, I do.
7	Q Is that an email that you were cc'ed on?
8	A Yes.
9	Q Is this an email from Barbara Evoy to Tom
10	Howard?
11	A Yes.
12	Q With a copy to Caren Trgovcich, John O'Hagan and
13	to you?
14	A Yes.
15	Q Do you know what letter Barbara is referring to
16	in this email?
17	A Yes. It states in the attachment, "Notice of
18	2015 surface water shortage and potential for
19	curtailment of water." So this is the notification
20	that there may be inadequate supply for the year.
21	Q So this would have been one of those general
22	notices that the State Water Board sent out to all water
23	right holders and posted on its website?
24	A Yes. They were informative to tell the
25	public that the water supply situation did not look

1	good.
2	Q And then the second sentence, "John is holding
3	until after your meeting with the GO tomorrow." What is
4	the "GO"?
5	A Governor's Office.
6	Q Governor's Office. So do you know, did people
7	from the State Water Board meet with the Governor's
8	Office on curtailments, if you know?
9	A I do know that this email says that they were
10	conversant with them regarding the general letter.
11	Q Are you aware of any meetings between anybody at
12	the State Water Board and the Governor's Office with
13	respect to curtailment?
14	A I do not know specifically.
15	Q You are not aware of any?
16	A I know that there are meetings at the
17	Governor's Office but I don't know the subjects
18	because I'm not involved.
19	Q Do you know who attends those meetings on behalf
20	of the State Water Board?
21	A The upper echelon, such as Caren and Tom, but
22	I don't know the subjects of those meetings.
23	Q How about Board members?
24	A It may be that our chair attends, but I'm
25	only speculating when I say that.

1	MR. JENKINS: Do you know or not?
2	THE WITNESS: So I guess I don't know.
3	Q BY MR. KELLY: I'm only entitled to what you
4	know. I don't want you to speculate or guess. I'm only
5	entitled to what you know.
6	(Whereupon, Exhibit No. 47 was
7	marked for identification.)
8	Q BY MR. KELLY: Do you have Exhibit 47?
9	A Yes.
10	Q Exhibit 47 is a February 13th, 2015 email from
11	Les Grober to Brian Coats. You were copied on it, John
12	O'Hagan, Barbara Evoy, Diane Riddle and Amanda
13	Montgomery with regard to supply and demand curves for
14	the Delta Watershed.
15	A Yes.
16	Q Didn't you tell me correct me if I'm wrong.
17	I thought you said that Les Grober and Diane Riddle were
18	on the other side of the wall when it came to water
19	availability.
20	A I did.
21	MS. MORRIS: Objection. Misstates testimony.
22	MR. KELLY: I'm asking if that is correct.
23	MR. JENKINS: Go ahead.
24	THE WITNESS: I didn't say Amanda Montgomery.
25	Q BY MR. KELLY: No. I thought you said of the

1	people on the email I thought you said Diane Riddle
2	and Les Grober were on the other side of the wall on
3	water availability.
4	A They were on the hearings advisory team.
5	Q I guess what I'm saying I thought you said
6	that you didn't communicate with them on water
7	availability.
8	A I don't, generally.
9	Q I'd like for you to take a look at the second
10	email in that chain from Brian Coats to Les Grober where
11	you were copied again.
12	In that second paragraph it talks about, it
13	says, "John and I were discussing for this year using
14	the Freeport gage (average due to tidal influence)
15	Vernalis, Mokelumne and Cosumnes flows as supplies
16	available to the Legal Delta watershed but have not
17	finalized the decision."
18	Do you see that?
19	A I see that.
20	Q Were you involved in any discussions about
21	utilizing any of that for curtailments of water
22	availability?
23	A That method was not selected.
24	Q Do you know why?
25	A We determined I would stay with the

1	methodology from September 14th.
2	Q Why did you make that determination?
3	A Because we felt that it was appropriate to
4	use the full natural flow with the factors I've
5	discussed earlier today.
6	Q Why would it had been more appropriate to use
7	that method instead of using the method described in
8	this email?
9	A I would be speculating.
10	Q Were you involved in the decision-making
11	process?
12	A Yes.
13	Q Then you wouldn't be speculating as to why you
14	thought it was more appropriate, would you?
15	A The Freeport gauge discussion, it is solely
16	limited to this pre-curtailment discussion
17	this was a February item. Curtailments did not
18	occur for several more months.
19	We looked at this because we want to always
20	check all available methodologies, all available
21	data sources. It is part of our complete look at
22	the picture, but we didn't select this.
23	Q Do you know whether the analysis discussed in
24	that email would have resulted in more water being
25	available for people in the Delta than the analysis

1	method you used?
2	A Since we did not apply this to the
3	spreadsheet, I could not state.
4	(Whereupon, Exhibit No. 48 was
5	marked for identification.)
6	Q BY MR. KELLY: Do you have Exhibit 48, Ms.
7	Mrowka?
8	A I do.
9	Q This is an email from Barbara Evoy to you and to
10	Jeff Yeazell. Am I saying his last name correctly?
11	A "Yeazell."
12	Q "Yeazell." Apologies to Mr. Yeazell.
13	It is dated Thursday, May 21st; is that correct?
14	A Yes.
15	
	Q And the subject is, "Tom called and he wants to
16	know where we are with the charts," right?
17	A Yes.
18	(Whereupon, brief interruption.)
19	MR. KELLY: Back on the record.
20	Q And Barbara Evoy says, "That we discussed
21	yesterday." This is an email to you. Do you know what
22	she is referring to, "That we discussed yesterday," do
23	you recall?
24	A Below it is talking with respect to the
25	25 percent riparian rights savings issue on the

1	subject line slightly below that.
2	Q Okay. And after that, it says, "He needs to get
3	back to the Board." Do you know what that means? Do
4	you know what that was about?
5	A Tom advises the Board about matters.
6	Q Do you have any idea well, let me ask you
7	this. It says, "He needs to get back to the Board." Do
8	you know if the "he" refers to Tom?
9	A Inasmuch as the subject says "Tom called," I
10	would presume it is Tom.
11	Q And the Board would be the State Water Resources
12	Control Board?
13	A The members.
14	MR. KELLY: Let's go off the record for a
15	second.
16	(Whereupon, brief interruption.)
17	MR. KELLY: Back on the record.
18	Q Do you know what he needed to get back to the
19	Board about?
20	A Well, below it talks to the 25 percent
21	riparian savings program.
22	Q So do you know whether or not Mr. Howard talked
23	to Board members about the 25 percent voluntary
24	curtailment program?
25	A I was out at a Board workshop or something

1	where it was discussed.
2	Q Do you know whether there were any discussions
3	between Tom and any Board members outside of that
4	workshop?
5	A I could not say.
6	Q Did the workshop occur after May 21st, do you
7	know?
8	A I don't know the date of the workshop.
9	Q But you are not aware of any conversations Tom
10	would have had with any of the Board members with
11	respect to the 25 percent curtailment, other than the
12	conversation he had at the workshop?
13	A I'm not generally participatory in Tom's
14	briefings in all matters.
15	Q That is not what I asked. I asked whether or
16	not other than the discussion at the workshop, whether
17	Mr. Howard would have had any discussions with any Board
18	members with respect to the 25 percent voluntary
19	curtailment program.
20	A I don't know.
21	MR. KELLY: Next, please.
22	(Whereupon, Exhibit No. 49 was
23	marked for identification.)
24	Q BY MS. SPALETTA: Do you have Exhibit 49, Ms.
25	Mrowka?

1	A I do.
2	Q Exhibit 49 is an email from Barbara Evoy to
3	George and I am not going to try to pronounce his
4	last name.
5	A Kostyrko.
6	Q Thank you. K-o-s-t-y-r-k-o.
7	Timothy Moran, you, John O'Hagan and Cindy
8	Hensley were copied on it?
9	A Cindy is Barbara's secretary.
10	Q Cindy is Barbara Evoy's secretary?
11	A Yes.
12	Q And if you look down, there is a May 26th email
13	where Tim says, "Hi, Barbara. I just need to get an
14	idea of when the senior curtailment on the San Joaquin
15	is likely to be, if that's available yet, so I can get
16	details for a press release."
17	George said he would be the lead on this on the
18	morning of the 26th. And then the top email just after
19	noon, Barbara says, "We are working on timing right this
20	minute. We proposed sending out curtailments on Friday
21	but need to get the Board to nod first."
22	Do you know what that means?
23	A I would have to guess what that means.
24	Q I want to get answers from you and I want to
25	make sure they don't come from counsel, especially on

1	stuff like this. So I would appreciate, if you need to
2	talk to your counsel, we can take a break and you all
3	can have a conversation.
4	Otherwise, I would like for the response to my
5	questions to come directly from you, Ms. Mrowka. Is
6	that okay? I'm entitled to that, okay?
7	A Certainly. As I'd stated before, Tom Howard
8	is signatory on letters advising persons that there
9	is a water shortage. So Tom Howard also has an
10	advisory capacity to the Board.
11	Q So when the Board issued the curtailment notice
12	on June 12th, it is my understanding that the Board
13	considered those curtailment notices directives to stop
14	and the Board rescinded the command portion in mid-July
15	as a result of some court proceedings. Is that your
16	general understanding of what happened?
17	A My understanding is that we notify people
18	that there isn't sufficient water.
19	Q Prior to June 12th, were those curtailment
20	notices ever called "water shortage notices" or were
21	they called "curtailment notices"?
22	A I believe they have generally been called
23	"curtailment notices." It was convenient. People
24	understood what it meant.
25	Q What did it mean?

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1	A It meant that there was a lack of supply.
2	Q And it meant that the State Board was telling
3	them that they had to stop diverting, right?
4	A Well, it meant there was a lack of supply
5	under their priority date.
б	Q Well, the curtailment notice mandated compliance
7	and filling out a certification form, didn't it?
8	A It asked the parties to do so.
9	Q It directed the parties to do so, didn't it?
10	A It asked them to do so.
11	Q Did it direct them or did it ask them?
12	MS. MORRIS: Asked and answered.
13	THE WITNESS: It asked that they complete those
14	forms. There was no it said, you need to fill out
15	this form.
16	Q BY MR. KELLY: Can you take a look at Exhibit 20
17	in the binder, please. Do you have Exhibit 20 in front
18	of you?
19	A I do.
20	Q Towards the bottom of the page, there is
21	language that is underlined. Can you please read that
22	out loud for me?
23	A "With this notice, the State Water Board is
24	notifying pre-1914 appropriative claims of right
25	with a priority date of 1903 and later within the

1	Sacramento/San Joaquin watersheds and Delta of the
2	need to immediately stop diverting water with the
3	exceptions discussed below."
4	Q Can you turn to page 2 under the bold type
5	it says, "Compliant Certification Required." Can you
6	read the last sentence in that paragraph without reading
7	the HTTP link.
8	A "You are required to complete the form for
9	each pre-1914 claim of right identified through this
10	notice at"
11	Q So is it your testimony today that this
12	June 12th notice was simply informing people that there
13	was no water available, and asking them to complete a
14	certification form? Is that your testimony today?
15	A It does ask them to complete the form.
16	Q So when you receive a document from the
17	government that says you are required to do something,
18	do you think that is just a request from the government?
19	Is that your testimony?
20	A I'm saying that it asked them to complete the
21	form.
22	Q I'm asking you about your testimony that when
23	you receive a document from the government that says you
24	are required to do something, whether or not you
25	construe that as simply the government asking you to do

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1	something. I'm asking you if that is your testimony.
2	Is it?
3	A My testimony is that the document speaks for
4	itself. It does ask parties to fill out the form.
5	Q And I asked you, Ms. Mrowka, and I'm entitled to
6	an answer.
7	MR. JENKINS: It is asked or answered.
8	Q BY MR. KELLY: That whether or not when you
9	receive a document from the government that says you are
10	required to do something, whether you construe that as a
11	simple request by the government to do it, or whether it
12	is mandated. I'm asking you how you read it.
13	A I would fill out the form.
14	Q Do you read it as a mandate or as a request?
15	A It asks people to fill out the form.
16	Q So people could choose not to fill it out?
17	A We had a lot of that.
18	Q And so in Exhibit 49, when it talks about
19	getting the Board to nod first, do you know what Barbara
20	was talking about?
21	A Under the Delegations of Authority
22	controversial actions, the Board has to be apprised
23	of controversial actions.
24	Q And so how would that work? So would a
25	curtailment of senior water right holders be a

1	controversial action that would need to be run by the
2	Board first?
3	A I would think so.
4	Q Do you know how that works under the
5	"delegation" document?
6	A Under the "delegation" document, if it is a
7	controversial matter, they would need to make sure
8	that the Board was apprised of it.
9	Q When you say "they would need to," just Tom or
10	Barbara or
11	A Tom or Barbara. It depends on, you know, who
12	is in that specific chain of command for a specific
13	action. In this case, the chain of command goes all
14	the way through Tom.
15	Q So it says, "get the Board to nod first." It
16	doesn't just say just advise them. Did you ever just
17	kind of make sure it was okay with Board members?
18	A I never had that task in relation to the
19	water shortage notifications.
20	Q Ms. Mrowka, when you need a break, just let me
21	know that you need a break and we'll take a break. I
22	lost track of how long we have going. So if you need a
23	break, let us know, Kathy.
24	A Thanks. I'm fine.
25	(Whereupon, Exhibit No. 50 was

1	marked for identification.)
2	Q BY MR. KELLY: Exhibit 50, Ms. Mrowka, is an
3	email from George to Barbara Evoy. You were copied on
4	it?
5	A Yes.
6	Q And it is kind of a chain email that has at the
7	bottom of it an email from Barbara to John, Michael
8	George and to you that says "curtailment package." The
9	subject line is "curtailment package." It is June 1st,
10	2015 at 5:40 p.m.
11	It says, "I believe these materials are the
12	ones that Tom sent to Felicia and the other Board
13	members on Saturday. Felicia will be calling in, so
14	there won't be an opportunity to show her new material
15	before the 8:00 briefing."
16	Do you know what "these materials" refers to in
17	that email?
18	A Yes. On the next page, it says, "Tom
19	attached is (1) the draft notice; (2) the draft
20	press release with a simplified graft for the San
21	Joaquin. (The Sacramento will be updated with a
22	more simplified version on Monday). And (3) draft
23	questions and answers."
24	Q So when you and other folks working on
25	curtailments reached a time when you were ready to do

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1	things, did you normally then send a package of
2	materials or information to the Board, so they could see
3	what you were going to do?
4	A I believe I already addressed that. We sent
5	to Tom the proposed letter for his signature and the
6	graphs, depending on which there is more than one
7	watershed and more than one graph, but this was one
8	watershed and one graph.
9	Q It talks about an 8:00 briefing. Were there
10	regular briefings with Board members on curtailments, do
11	you know?
12	A Obviously, I was on this email chain but I
13	don't recall other times. There may have been one
14	or two other times when I was involved in
15	discussions with a Board member. I just don't
16	recall how many times or dates.
17	Q Did you ever participate in any of these
18	briefings with Board members?
19	A On this one I'm on the email chain, so I
20	likely participated.
21	Q And were those briefings by telephone or were
22	they in person?
23	A This one indicates it is by phone.
24	Q And do you remember who was on the call?
25	A No.

1	Q	Do you know what the subject matter of the
2	discus	sion was? Do you remember any of the
3	conver	sation?
4	A	No.
5		(Whereupon, Exhibit No. 51 was
6		marked for identification.)
7	Q	BY MR. KELLY: Do you have Exhibit 51?
8	A	Yes, I do.
9	Q	This is an email from you to George on Tuesday,
10	June 2	nd at 8:44 a.m.
11	A	Right.
12	Q	It says, "John just returned from briefing
13	Felici	a. He said Thursday for curtailment."
14	A	So it looks like I did not participate in the
15	June 1	st briefing this briefing of Felicia.
16	Q	So the reference to the 8:00 a.m. briefing in
17	Exhibi	t 50 was probably the 8:00 a.m. briefing that
18	happen	ed on June the second?
19	A	Probably.
20	Q	And this is an 8:44 a.m.
21	A	Right.
22	Q	So you probably now didn't attend that one?
23	A	Right. And that is why I didn't recall it very
24	well.	It looks like I didn't attend.
25	Q	Did John tell you anything else about the

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1	briefing with Felicia, other than that Thursday	
2	curtailments would happen?	
3	A I don't recall.	
4	Q Do you know if Felicia ever made the call on	
5	when or to hold back on curtailments?	
б	A I don't recall Felicia ever making that sort	
7	of decision.	
8	Q Okay.	
9	A Because, you know, I don't get much	
10	correspondence from Felicia. And I did not see	
11	anything, when we did our work for the PRA, that	
12	Felicia instructed me as staff.	
13	Q So there were several emails and everybody is	
14	going to be happy to know that I'm not going to mark	
15	them all.	
16	Off the record.	
17	(Whereupon, discussion held off record.)	
18	Q BY MR. KELLY: So there are a lot of emails that	
19	talk about Tom's conversations with Felicia and	
20	Felicia's request for information. You are copied on	
21	these and some of them are from you.	
22	But it sounds like you are telling me that you	
23	don't have any recollection of any specific	
24	conversations you had with Felicia. You didn't get	
25	emails from her. If I kept asking you about these	

1	emails, would your answers be consistent with that, that
2	you just don't recall conversations?
3	A I'm actually very, very poor at remembering
4	conversations. It is not my strong suit.
5	(Whereupon, Exhibit No. 52 was
6	marked for identification.)
7	Q BY MR. KELLY: Ms. Mrowka, Exhibit 52 is an
8	email from Barbara Evoy to you and John O'Hagan dated
9	June 11th. June 11th is the day before the pre-14
10	curtailments; is that correct?
11	A Yes.
12	Q It looks like Barbara just sent this as an FYI.
13	It copies an email from Tom Howard to quite a few folks.
14	I recognized some of the names, and so let me see if you
15	recognize them.
16	Wade Crowfoot is in the Governor's Office; is
17	that correct? Were you aware of that?
18	A Yes.
19	Q Mark Cowin is the director of DWR?
20	A Yes.
21	Q Chuck Bonham is the director of the California
22	Department of Fish and Wildlife?
23	A Right. And they are holders of many water
24	rights.
25	Q The Governor's Office isn't a holder of water

1	rights	, right?
2	А	Yes. I am just saying Fish and Wildlife.
3	Q	And DWR as well?
4	A	That is correct.
5	Q	Janelle Beland, she is the secretary of Natural
6	Resour	ces; is that correct?
7	A	I have no idea.
8	Q	Carla Nemeth?
9	A	Don't know.
10	Q	Martha Guzman, do you know who that is?
11	A	I've heard the name.
12	Q	She is in the Governor's Office?
13	A	I believe so.
14	Q	Do you know who Gordon Burns is?
15	А	Yes.
16	Q	Who is Gordon Burns?
17	А	At the EPA.
18	Q	Matthew Rodriguez, do you know who that is?
19	А	Yes.
20	Q	Who is Matthew Rodrigues?
21	А	Right next to Gordon Burns somewhere.
22	Q	Do you know, was this like an advance notice to
23	some i	mportant people that the State Water Board was
24	going	to curtail senior rights, or do you know why this
25	would	have been sent to these folks and not to the rest

1	of the public?
2	A I can't presume to know why this was issued.
3	
	Q I'm just asking if you know.
4	A I don't know offhand.
5	Q Was there ever any talk about giving water right
6	holders more than a couple of hours' notice that they
7	had to stop diverting?
8	A We had notified state agencies.
9	Q How about just the average water right holder
10	that didn't get notified at the time. Had you thought
11	about giving those folks a little more advance notice
12	than they got, like the rest of these important people
13	got?
14	A No.
15	(Whereupon, Exhibit No. 53 was
16	marked for identification.)
17	Q BY MR. KELLY: Ms. Mrowka, Exhibit 53 is an
18	email from Barbara to you and John. That forwards a
19	email from quite a few other people that appear to be
20	with the Water Board. Do you recognize this email?
21	A I recognize it.
22	Q And I'm curious. I just want to understand this
23	a little bit. Bruce Burton, his email says, " the
24	State Water Board will not cut off health and safety
25	supplies but will work with them to identify the impact

1	
1	this curtailment may have on the supply portfolio."
2	Is that your understanding of what the State
3	Board's policy was with water right curtailments this
4	year?
5	A Bruce Burton is with the Division of Drinking
6	Water. And so Bruce's role was with respect to
7	managing the water supplies for the treatment water
8	purveyors. And so this is Bruce talking with
9	respect to his role.
10	Q And is it correct that the Board was not going
11	to cut off health and safety supplies through
12	curtailments?
13	A Certainly our contact letters, original
14	contact letters, indicated that parties should fill
15	out the online form and indicate if there was health
16	and safety consideration.
17	Q Do you remember meeting with anyone from the
18	Byron-Bethany Irrigation District with respect to the
19	water supply for the community of Mountain House?
20	A Yes.
21	Q What do you remember about that?
22	A I remember that we had a discussion with
23	respect to the Mountain House.
24	Q And tell me about the discussion.
25	A I was provided information about Mountain

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1	House and the community's needs.
2	Q As it relates to curtailments?
3	A As it relates to community needs and what the
4	impact would be.
5	Q And what would the impact be, do you recall?
6	A There was during that discussion, that was
7	with yourself and others, and that was prior to any
8	curtailments being issued. And so there was a
9	discussion about, you know, how many persons would
10	be affected.
11	Q At that meeting I was there, right?
12	A Right.
13	Q Mr. Gilmore was there?
14	A Right.
15	Q Mr. Howard was there. Do you recall that?
16	A I was recalling the meeting at your office.
17	Q A meeting here?
18	A I met with you with respect to Byron-Bethany.
19	Q Do you recall a meeting where myself and Mr.
20	Gilmore came to your office and met with John O'Hagan,
21	Tom Howard and you to discuss water supplies for the
22	Mountain House community in light of upcoming
23	curtailments?
24	A Gosh, I only recall more clearly the one
25	meeting.

1	Q So what do you recall? You recall a meeting
2	here in my office?
3	A Uh-huh.
4	Q Tell me what you recall about that meeting.
5	A That you gave me information regarding
6	Byron-Bethany's water rights.
7	Q Do you know when that meeting would have been?
8	A It was prior to issuance of curtailments.
9	Q Would it have been early June or would it have
10	been May, do you know?
11	A It was I think May because you were
12	concerned with regard to finishing crops out.
13	Q Was there any concern expressed about the people
14	in the community of Mountain House?
15	A I think that was more general discussion
16	where you were telling me about Byron-Bethany's
17	services, including the power facilities and
18	Mountain House.
19	Q Who else was at that meeting?
20	A Let's see. It was a farmer who serves on the
21	Board for Byron-Bethany. I don't recall his name
22	off now.
23	Q Would it have been Russell Kagehiro?
24	A Yes, uh-huh.
25	Q Russell does not farm but

1	A He was relaying farmers' concerns regarding
2	having sufficient water supplies to finish crops.
3	Q And was it only you from the Water Board that
4	was at that meeting?
5	A Yes.
6	Q But you don't recall any meetings at the State
7	Water Board with Tom Howard, me and Rick Gilmore?
8	A It could have occurred. I'm a little fuzzy on
9	that detail.
10	Q Okay. I think I remember it but
11	A Yeah, and it could be. It's just
12	MR. KELLY: Next in order, please.
13	(Whereupon, Exhibit No. 54 was
14	marked for identification.)
15	Q BY MR. KELLY: Ms. Mrowka, Exhibit 54 is an
16	email from Barbara Evoy to you dated June 16th, 2015; is
17	that correct?
18	A Yes.
19	Q And Barbara appears as forwarding you a link to
20	an article on the Stockton Record. Do you recall, did
21	you read that? Do you know if you read that article?
22	A I did.
23	Q And it says here, "The article states they can
24	continue to divert for seven days, instead of the
25	immediate curtailment and seven days to get the form in.

1	FYI."
2	It was just an FYI to you, right?
3	A Uh-huh.
4	Q Do you know whether or not anybody who received
5	the curtailment notice construed the seven day timeframe
6	to provide for seven days before you needed to
7	absolutely cut off water? Do you know if anybody
8	thought that?
9	A I would not know what individuals thought.
10	Q Well, the folks from the Stockton Record
11	certainly thought that, right? It was in the article?
12	A That is correct. I know that these people
13	thought that as stated in the article, but I don't
14	know what other people thought.
15	Q Do you have any idea how many people read the
16	Stockton Record, how many farmers in the Delta read the
17	Stockton Record?
18	A No.
19	Q When you received this, did it ever occur to
20	you, or anyone else at the State Board that you know of,
21	to let folks know they didn't have seven days, that
22	actually notwithstanding the article, that they had to
23	cease diversions immediately?
24	A Since I don't know how many people thought
25	that, I would not know who to send such

1	correspondence to.
2	Q Was there ever any discussion about the State
3	Board putting out any information to clarify that the
4	seven day timeframe was not a grace period?
5	A No.
6	Q Are you okay? Do we need to take a break?
7	A I'm fine.
8	(Whereupon, Exhibit No. 54 was
9	marked for identification.)
10	Q BY MR. KELLY: Ms. Mrowka, this is an email from
11	Barbara to you just thanking you for your June 17th
12	email to a group of folks regarding what looks to be a
13	discussion regarding water right curtailments.
14	Do you recall this email?
15	A Yes.
16	Q And I notice that you sent this to Felicia
17	Marcus, as well as the three other primary recipients of
18	the email; is that correct?
19	A Yes.
20	Q Was this by telephone or was this an in-person
21	call?
22	A Oh, the drought calls are set up in advance
23	on a continuous basis for the tribal entities.
24	Q Did Felicia participate in that phone call?
25	A There were some of these calls in which

1	she was unavailable.
2	Q How often would these calls occur?
3	A They were monthly. They are only now
4	becoming less frequent.
5	Q So Felicia would be on occasion, but not all the
6	time?
7	A Usually if they ended up with me, that meant
8	they didn't get Felicia. That meant that the other
9	people in the chain of command were already
10	occupied.
11	Q Do you know if other Board members ever
12	participated in that telephone call?
13	A Anytime I was speaking, there were no Board
14	members because there was lack of availability of
15	Board members and Tom and everybody else down to my
16	level.
17	Q Okay. We'll mark this next.
18	(Whereupon, Exhibits 55-56
19	marked for identification.)
20	Q BY MR. KELLY: Kathy Ms. Mrowka. I
21	apologize.
22	A No worries.
23	Q Ms. Mrowka, Exhibit 56 is an email from John
24	O'Hagan to Caren Trgovcich. You were cc'ed on it and
25	you were cc'ed on the email below that as well, another

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1	June 19th email. There is a chain of emails here.
2	The subject is the water rights held by the City
3	and County of San Francisco. Does any of that ring a
4	bell?
5	A Absolutely.
6	Q Tell me what that is about.
7	A Yes. The City and County of San Francisco
8	had some water right statements where there wasn't a
9	lot of good information. And so we were looking at
10	priority date issue for those. And then they had
11	other statements where there was good information.
12	Q And so it looks to me as though this was a
13	recognition that there was perhaps an error in the
14	eWRIMS database on the priority dates of those water
15	rights. Is that your recollection?
16	A We looked at the dates because of the
17	uncertainty as to the information we had at first.
18	This is part of our routine checking of our adequacy
19	of information in our database that we did at around
20	the time of the curtailment effort.
21	Q And the adjustment in the priority date, if I
22	recall things that I read correctly, meant that some of
23	San Francisco's water rights should have been curtailed
24	in that initial senior water right curtailment.
25	Is that your recollection as well?

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1	A What is interesting about these water rights
2	is that these were very small rights. These are not
3	the primary large City and County of San Francisco
4	water rights. They were on auxiliary sources and,
5	in fact, small. In fact, two of these rights, we
6	learned, weren't in use this year.
7	Q So why is that important from a curtailment
8	perspective if they are just little uses or if they are
9	big uses?
10	A Well, it is important when we are checking
11	the quality of the database to know that we are not
12	only looking at the larger water rights, but we are
13	looking at smaller we are equitably looking at
14	the data in our database.
15	Q I'm curious, then, if you know. Caren is
16	telling John O'Hagan here, "Please talk to me before you
17	call so I can inform the Governor's Office first."
18	Why would you need to inform the Governor's
19	Office if this was an inconsequential water right didn't
20	affect the supply?
21	A Until we let our magnitude chain know, it was
22	an inconsequential water right, they did not know.
23	So we had to let them know that these were not their
24	primary water rights that were at issue.
25	Q And so when the State Water Board was curtailing

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1	somebody like the City and County of San Francisco, did
2	that get run through the Governor's Office first?
3	A No.
4	Q Were heads-up given to the Governor's Office
5	first?
6	A No.
7	Q Do you have any idea why Caren said she wanted
8	to inform the Governor's Office first?
9	A Because I think it had to do with the fact
10	that the City and County of San Francisco is a very
11	high-priority water right holder, and it is
12	important to get the priority dates correct.
13	Q What makes San Francisco a high-priority water
14	right holder versus Byron-Bethany Irrigation District?
15	A Well, they have a high-priority date for
16	their water rights. It is a very early date of
17	water right.
18	Q It was in the first wave of curtailments, along
19	with BBID, right?
20	A Well, we always like to make sure we are
21	correct on our dates.
22	(Whereupon, Exhibit No. 57 was
23	marked for identification.)
24	Q BY MR. KELLY: Ms. Mrowka, Exhibit 57 is a chain
25	of emails. The second page started on Thursday,

1	June 18th and ran into Monday, June 22nd, the final
2	email in this chain.
3	The third email on the first page is from Dave
4	Ceccarelli. Is that how you say his name?
5	A Uh-huh.
б	Q And you were copied on it. Actually, you were
7	not copied on it. You were copied on the email above
8	that from Barbara. But Mr. Ceccarelli and that is
9	C-e-c-c-a-r-e-l-l-i says that they received an
10	inquiry from the Treasurer's Office regarding
11	curtailments. I am assuming he means the State
12	Treasurer's office and not the Federal Treasury.
13	And Barbara's email says, "I am assuming this
14	might be CalPERS who I understand funded Mountain
15	House."
16	Are you aware of CalPERS' involvement in the
17	community of Mountain House?
18	A Superficially.
19	Q What is your understanding?
20	A That they funded a portion of the work out
21	there.
22	Q Do you know whether CalPERS is an investor in
23	Mountain House? I'm just asking if you know.
24	A Only through this type of email.
25	Q Okay. Were you involved in any of the

1	discussions relating to communications between the State
2	Treasury and folks at the Water Board about Mountain
3	House?
4	A I was not directly involved in those
5	discussions.
6	Q Were you indirectly involved in those
7	discussions?
8	A Insofar as I'm cc'ed on the email.
9	Q Was that the limit of your involvement, just the
10	email communications?
11	A As far as CalPERS, yes.
12	Q As far as CalPERS' involvement or any
13	communication with the State Treasurer's Office with
14	respect to curtailments.
15	A Only through cc's and emails.
16	Q Any other emails besides this one that you know
17	of?
18	A Not that I'm aware of.
19	Q Ms. Mrowka, I am going to try not to mark this
20	as an exhibit. I have another email dated Monday,
21	June 22nd where Barbara forwarded Dave Ceccarelli's
22	email to you, the one we just looked at. It says,
23	"Please have them contact Kathy Mrowka and see if she
24	can address the question."
25	Do you know whether or not anyone from the

1	Treasurer's Office called you directly?
2	A I don't know. I mostly dealt with the
3	Division of Drinking Water on Mountain House issues.
4	(Whereupon, Exhibit No. 58 was
5	marked for identification.)
6	Q BY MR. KELLY: Ms. Mrowka, Exhibit 58 is an
7	email from Barbara Evoy again to you, John O'Hagan and
8	Amanda Montgomery with respect to the "RTDOT discussion
9	on Delta outflow and conservation of storage."
10	What does RTDOT stand for, if you know?
11	A RTDOT, and I don't know the acronyms.
12	Q Would Real Time Drought Operations Team is
13	that it?
14	A Thank you. That does sound correct.
15	Q I only say that because I remembered it after I
16	asked you the question, so it was not a trick question.
17	At the bottom, the last email in this chain
18	which was actually the first email in time is an
19	email from Ron Milligan to the Real Time Drought
20	Operations Team talking a little bit about Delta
21	operations and the temporary urgency change order. It
22	appears to be well, are you familiar with this
23	request in this email?
24	A I'm somewhat familiar.
25	Q Okay. And then Tom Howard forwarded it to

1	Michael George, Diane Riddle, Caren Trgovcich, Barbara
2	Evoy and Les Grober. And you eventually got it as a
3	forwarded-information email.
4	Tom says in this email dated June 23rd: "I
5	expect to approve this ASAP but I'm not sure of the
6	reasoning. How do you think we should frame the
7	approval?"
8	Were you ever involved in any discussion about
9	the reasoning behind why this would get approved?
10	A I was not involved in the temporary urgency
11	change petitions for the projects this year.
12	Q Okay. In the email that you got it says, "FYI.
13	See NDOI discussion." What is NDOI, if you know?
14	A Net Delta Outflow Index.
15	Q So was the Net Delta Outflow Index relevant to
16	anything that you were doing?
17	A No. It was not used in the water supply
18	analysis work.
19	Q Do you know why, then, Barbara Evoy would have
20	sent this to you?
21	A Yes. She sent it to both myself and Amanda
22	Montgomery. I used to have a larger role in the
23	Water Transfers Program and Amanda today is the
24	chief for that program. So I maintain an active
25	interest in the Water Transfers Program out of my

1	own curiosity.
2	Q Okay. In Ron Milligan's email towards the
3	bottom of the page, it says, kind of in the middle of
4	the paragraph, "We also believe the various SWRCB
5	actions in the Central and South Delta to promote
6	conservation and curtailment of diversions is helping
7	achieve that goal."
8	I should have probably read the whole sentence.
9	It appears that that goal is the "protection of pelagic
10	species as outlined in our current TUC order."
11	Is that how you read that?
12	A That is what it says.
13	Q And so I'm just wondering because it talks about
14	the curtailment of diversions helping to achieve that
15	goal.
16	Have you ever had any discussions with anybody
17	at the State Water Board with respect to the value of
18	the curtailment of diversions in achieving the goal of
19	protecting pelagic species?
20	A No. Specifically, for the watershed-style
21	curtailments and not the fishery curtailments
22	which is a different topic the watershed
23	curtailments, specifically, do not include any of
24	the water needed by fishery species.
25	Q And so Mr. Milligan was asking for a reduction

1	in the releases required to maintain Delta water quality
2	in this email, isn't he, on the second page?
3	A It appears so.
4	Q And the reduction in releases to maintain Delta
5	water quality, it says here starting on June 1, "That
6	wouldn't have any impact at all on water availability
7	and curtailments in the Delta"?
8	A What you are talking about there is reservoir
9	releases. And reservoir releases were not a portion
10	of the water supply calculation.
11	Q Okay. So no, this had nothing whatsoever to do
12	with curtailments?
13	A No.
14	(Whereupon, Exhibit No. 59 was
15	marked for identification.)
16	Q BY MR. KELLY: Ms. Mrowka, Exhibit 59 is an
17	email from you to Taro Murano.
18	A Yes.
19	Q Who is Taro Murano?
20	A He is one of the seniors in the Enforcement
21	Program.
22	Q Is he on the prosecution side of the ethical
23	wall?
24	A Yes.
25	Q This is a chain of three emails. The first

1	email was June 23rd, 2015 at 2:40 p.m. It is an email
2	from somebody named Kelly Geyer, G-e-y-e-r, that
3	attaches correspondence from BBID regarding the
4	curtailment notice.
5	It looks like you were not copied on that
б	original email. But a little less than 20 minutes
7	later, Tom Howard sent this to you, John O'Hagan,
8	Barbara Evoy and Caren Trgovcich; is that correct?
9	A Yes.
10	Q And then June 23rd, 2015 at 3:04 p.m, which is
11	five minutes after Tom sent it to you 24 minutes
12	after he received the letter your email says, "Tom
13	would like us to enforce ASAP. The flow data, etc,
14	support the action. Please let me know who is assigned
15	to this one."
16	Did I read that correctly?
17	A Yes.
18	Q Did you talk to Tom Howard about the
19	correspondence that Ms. Geyer had attached to her email
20	25 minutes earlier?
21	A I do not recall.
22	Q You testified earlier that you and John O'Hagan
23	made all the enforcement calls, and that neither Tom
24	Howard nor Barbara Evoy or Caren Trgovcich made any
25	enforcement calls; isn't that correct?

## DEPOSITION OF KATHERINE MROWKA

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1	A That is correct.
2	Q So can you explain to me why this says, "Tom
3	would like us to enforce ASAP." Do you know why this
4	decision came from Tom?
5	A The specific item showing that diversions
6	were occurring was sent to Tom's attention.
7	Q Did correspondence from Ms. Geyer say that
8	diversions were occurring?
9	A I don't have it. It is not attached here,
10	the specific correspondence.
11	Q We'll get a copy of that letter at the break.
12	I'll move onto a different exhibit.
13	(Whereupon, Exhibit No. 60 was
14	marked for identification.)
15	Q BY MR. KELLY: Exhibit 60, Ms. Mrowka, is a
16	June 24th email from Tom Howard to John O'Hagan. And
17	below it are a couple of emails in a chain, the first of
18	which was from you to John O'Hagan on June 24th at 4:26
19	p.m. Do you see that?
20	A Yes.
21	Q And the subject matter of your email was,
22	"Letter regarding failure to submit curtailment
23	certification forms."
24	If I recall correctly, the State Water Board
25	sent out a reminder to folks. And this is when filling

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1	out the certificate form was still required, before the
2	rescission and clarification was issued.
3	So this was, I believe, a notice that the Board
4	was going to send out to everybody, reminding them that
5	they had to go and fill out that certification form
б	online to cease diversions; is that correct?
7	A It was prepared because we had poor response
8	rate.
9	Q Did it ultimately go out, the reminder letter?
10	A Yes, it did the Lyris.
11	Q Lyris, L-y-r-i-s, is that the email list serve?
12	A Yes.
13	Q So it just went out via Lyris. It didn't get
14	mailed out, is that what you are saying?
15	A I believe that is the case because it had a list
16	of parties that had not responded.
17	Q Okay. And in your email you said that the
18	mailing list so it might have actually been mailed.
19	I don't know. "The mailing list attached to this letter
20	includes a number of state agencies which have not yet
21	submitted their forms. Okay to send out on Lyris?"
22	Why did you raise the issue that some state
23	agencies hadn't certified ceasing diversions?
24	MS. MORRIS: Objection. Mischaracterizes the
25	email. It doesn't say she sent them, just for the

1	record.
2	THE WITNESS: So what was that was a Lyris
3	notification to these parties that we did not receive
4	their form. And that, you know, we sent a mailing
5	list we posted a mailing list of parties who received
6	this notification. And there were a number of state
7	agencies.
8	And I always inform my management of any
9	controversial action. And any actions which affect
10	another state agency could be considered controversial.
11	Q BY MR. KELLY: So why is it controversial to let
12	the public know that a state agency didn't fill out its
13	certification forms, but not other water right holders?
14	Why is it controversial just because a state agency
15	didn't do it?
16	A We just want our management to know if we are
17	taking actions which could result in enforcement on
18	a state agency.
19	Q But why are state agencies treated any
20	differently from other water right holders when it comes
21	to things like this?
22	A It is just an advisory capacity notice.
23	Q And so
24	A As to enforcement and things like that, state
25	agencies are the same if they violate. They are the

1	same as anybody else, as far as our actions. This
2	is just advisory to my management.
3	Q Well, the state agencies got more than a couple
4	of hours' notice to stop diverting, right? We saw the
5	email that went to the state agencies that gave them at
6	least a day's head-up that they were going to be
7	curtailed, right? So they are not treated the same as
8	everybody else, are they?
9	A As to enforcement, they are the same. We are
10	uniform on our enforcement practices. As to the
11	fact that we notify them, we did notify them.
12	Q Have there been any enforcement actions brought
13	against any state or federal agencies?
14	A I'm still we have action items pending
15	that I can't discuss because they are pending
16	enforcements.
17	(Whereupon, Exhibit No. 61 was
18	marked for identification.)
19	Q BY MR. KELLY: Ms. Mrowka, Exhibit 61 is an
20	email from you to Paul Wells. If I recall correctly,
21	Mr. Wells is he on temporary loan to you?
22	A No. He works directly for me.
23	Q He works for you, so he is permanently within
24	your supervision?
25	A Yes. He is a senior specialist for me.

1	Q Senior specialist in what?
2	A A senior specialist in enforcement.
3	Q And this is a June 25th email which was just a
4	couple of days after your email conveying Tom's desire
5	to enforce against BBID.
6	This says, "Please prepare a cover letter." The
7	subject matter is BBID. Is this a cover letter for an
8	enforcement action, do you know, referred to here?
9	A Yes.
10	Q It says, "We may do ACL also." BBID was issued
11	a draft ACL. Was there a draft CDO? I don't understand
12	why it says a draft "ACL also."
13	A We looked at our enforcement choices and we
14	elected to issue what we issued.
15	Q Whose call was it whether to issue a Cease and
16	Desist Order or an ACL?
17	A A lot of that was my choice in discussion
18	with John O'Hagan.
19	Q Was any of the discussion about the choice with
20	Tom Howard
21	A No.
22	Q the gentleman who said to enforce against
23	BBID?
24	A No.
25	Q And so the call was yours?

1	A In consultation with John O'Hagan.
2	MR. JENKINS: Kathy says she would like a break,
3	if you have a moment.
4	MR. KELLY: Absolutely. Let's take a break now.
5	Let's go off the record.
6	(Whereupon, a recess was then taken.)
7	MR. KELLY: Back on the record.
8	Let's mark Exhibit 62.
9	(Whereupon, Exhibit No. 62 was
10	marked for identification.)
11	Q BY MR. KELLY: Exhibit 62 is an email from John
12	O'Hagan to you and Brian Coats that contains another
13	chain of emails, probably too many pages of emails.
14	On the third page at the top is a email dated
15	Friday, September 4th, 2015 from Dee Dee D'Amano. Dee
16	Dee D'Adamo is a Board member; is that correct?
17	A Yes.
18	Q She is asking for some information. And the
19	first email or the emails on the front of the page are
20	emails among your staff and John O'Hagan with respect to
21	gathering information to provide to Dee Dee; is that
22	correct?
23	A Yes, it appears to be.
24	Q And is that information on curtailments?
25	A Let's see. I have to look at the items

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1	first. (Witness reading.)
2	They are talking about the Executive
3	Director's reports. That is a look-back at actions
4	already taken. That is what the Executive Director
5	reports do. And it reports on actions already
6	taken.
7	Q Let me ask you this: Did you and your staff
8	regularly provide information to Dee Dee or other Board
9	members with respect to curtailments, enforcement and
10	compliance?
11	A A lot of our Board members have speaking
12	engagements and things like that. And they would
13	ask for information related to actions already taken
14	for purposes of speaking engagements.
15	Also, there was a lot of coordination work
16	done with other agencies Cal OES and a bunch of
17	other stuff that Board members, you know, were
18	responsible for going and making presentations. So,
19	yes, we provided information on actions taken to
20	Board members for presentations.
21	Q Okay. And then on the second page, I think I
22	heard you say "Drought Task Force." Is that what you
23	said?
24	A I know that some of the members were involved
25	in Drought Task Force work, just different types of

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1	public presentation work.
2	Q At the bottom of the second page on
3	Exhibit 62 I ask that because there is a reference
4	to DTF
5	A the Drought Task Force.
6	Q to DTF meetings. Is that the Drought Task
7	Force meetings?
8	A Yes.
9	Q Do you know who attended the Drought Task Force
10	meetings?
11	A I think I have one of my staff that
12	participates because they always want current
13	information on the status of curtailments already
14	issued.
15	Q Was that a multi-agency group or was it just
16	within the State Water Board, if you know?
17	A I don't think it was just State Water Board,
18	but I'm not certain as to participation.
19	Q And do you know what the purpose of the Drought
20	Task Force is?
21	A Yeah. So that everyone was up-to-date on
22	current actions and could do a lot of advance
23	planning. Like the Office of Emergency Services had
24	a big role in trying to address water shortage
25	issues in different areas, especially San Joaquin

1	County where wells were running dry. So there were
2	issues that go beyond what the State Water Board
3	does.
4	Q And so would the Drought Task Force be informed
5	of upcoming curtailments, so OES, or whoever else, could
6	prepare for a potential response?
7	A I do know we always informed them of when we
8	issue curtailments. I don't know if we informed
9	them of the potential curtailments.
10	Q Okay. Mark this next.
11	(Whereupon, Exhibit No. 63 was
12	marked for identification.)
13	Q BY MR. KELLY: Ms. Mrowka, Exhibit 63 is an
14	email from Rich Satkowski; is that right? Am I saying
15	that right?
16	A Yes, that is correct.
17	Q It is to Larry Lindsay. You and Diane Riddle
18	are copied on it. Who is Larry Lindsay?
19	A Larry Lindsay is in the Bay Delta Unit. He
20	is a senior.
21	Q So he is considered management? When you say
22	"senior," what does "senior" mean?
23	A He is a senior engineer. He has a unit that
24	reports to him.
25	Q If I look at the organizational chart that is in

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1	tab 16 in your binder, can you tell me where Larry
2	Lindsay would be on that?
3	A Certainly. So, Larry is in the Delta Unit
4	which were under the special project section, Diane
5	Riddle.
6	Q Are you on the right side or the left-hand side
7	of the organizational chart?
8	A On the right-hand side where the Division of
9	Water Rights sits.
10	Q Okay.
11	A So Larry is under Diane Riddle.
12	Q Under Diane Riddle. Okay.
13	A Uh-huh.
14	Q And so you said Larry has his own unit?
15	A Larry is a supervising senior.
16	Q And he reports to Diane Riddle?
17	A Yes.
18	Q Who reports to Les Grober?
19	A Uh-huh.
20	Q Who then reports to Barbara Evoy?
21	A Correct.
22	Q And how about Rich Satkowski?
23	A Rich is also in the Bay Delta Program. Rich
24	is a supervising senior with the unit.
25	Q I'm interested there is a email, the third

1	email in this chain from Barbara Evoy in this chain
2	copying Les Grober, Diane Riddle and Michael George.
3	And the subject matter is well, the subject matter of
4	all of the emails is the "State Water Contractors Water
5	Rights Complaint."
6	And that, I am assuming, is the same complaint
7	that is Exhibit 19 that you have in your binder. Is
8	that your understanding as well, the reference to "State
9	Water Contractors Complaint"?
10	A Yes, it is.
11	Q Barbara Evoy's email to you says, "Please work
12	with Les/Diane" I'm assuming it is Les Grober and
13	Diane Riddle.
14	A Yes.
15	Q "and the modelers to see if this is an
16	approach that can be supported. The approach is along
17	the lines of what we had proposed to look at in our
18	"delta pool" proposal of December. (What is the effect
19	with and without the projects are they better off or
20	worse)
21	Do you know what the "Delta pool" proposal of
22	December is?
23	A No.
24	Q This email of June 16th directs you to work with
25	Les and Diane to see if it is an approach that can be

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1	supported. Did you work with Les and Diane and the
2	modelers to see if it was an approach that can be
3	supported?
4	A I worked with Rich Satkowski because the
5	State Water Contractors' modeling is Delta-centric.
6	It is beyond what my unit has capability of doing or
7	evaluating.
8	Q And so you were not involved in any discussions
9	with respect to that approach referenced in this email?
10	A With respect to discussions with whom?
11	Q This says, "Please work with Les and Diane and
12	the modelers to see if this is an approach that can be
13	supported."
14	I'm asking if you were involved in any
15	discussions with anybody at the State Water Board with
16	respect to whether it was an "approach" that could be
17	supported?
18	A Yes.
19	Q The "Delta pool theory"?
20	A The model, as to the State Water Contractors'
21	model. I had discussions on the model.
22	Q Who did you have discussions with?
23	A I had discussions with Rich Satkowski?
24	Q Anybody else?
25	A Diane Riddle.

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1	Q Anybody else besides Rich and Diane?
2	A I had to ask Diane if her staff was available to
3	look at the model for me because the complexity of Delta
4	modeling exceeds what my staff was able to do.
5	Q And were they available?
6	A Yes.
7	Q Did they do anything?
8	A Yes.
9	Q What did they do?
10	A They looked at the model.
11	Q Were they provided the model?
12	A They looked at this submittal that you see
13	and you have in this group, yes. They looked at
14	that.
15	Q And when you say "model," there is a lot of
16	stuff attached to this complaint. There is a memorandum
17	from CH2M Hill. There is information from a company
18	called Tetra Tech, Inc. There are some provisions in
19	here called "DSG Model" that have Tetra Tech's name on
20	it. When you say "looked at the model," what are you
21	referring to?
22	A The State Water Contractors' complaint
23	suggests that you can evaluate the water quality
24	aspect as a proxy for water availability.
25	Q And what was the result of the work that Diane

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1	Riddle's staff did in that regard?
2	A They told me it looked reasonable.
3	Q Who told you it looked reasonable?
4	A Rick Satkowski, as to the modeling only. As
5	to any conclusions, that issue has not been
6	broached.
7	Q Was that the end of the discussion, that it
8	looked reasonable and that was it, or was there any
9	further discussion?
10	A That was it so
11	Q And so if that model showed that there was water
12	of sufficient quality for BBID to divert through the
13	entire month of June 2015, wouldn't that demonstrate
14	that the enforcement action is inappropriate?
15	A That model has not been accepted by the State
16	Water Board as the methodology for determining water
17	availability.
18	Q What methodology has been accepted by the State
19	Water Board for determining water availability?
20	A We are using the full natural flow
21	methodology.
22	Q Who determined that that was the appropriate
23	method and that this method would be inappropriate?
24	A That decision was made in 2014 and predates
25	me, so I don't know who determined.

1	Q So is it the Prosecution Team's position that
2	notwithstanding the fact that there is a model that is
3	reasonable that shows BBID had plenty of water to divert
4	in June, that notwithstanding that, its enforcement
5	action is appropriate because the method you used showed
6	it wasn't. Is that the Prosecution Team's position?
7	A The State Water Contractors' modeling hasn't
8	been distributed for public comment, so I don't
9	personally have a position on whether it will be
10	sufficient because I haven't vetted it. I haven't
11	asked the State Water Board to determine if they
12	want to use the methodology.
13	Q But you haven't asked the State Water Board if
14	they wanted to use the methodology that you used, did
15	you?
16	A I don't know what occurred in 2014.
17	Q Have you asked the State Water Contractors for
18	any of the information behind what they submitted as
19	part of their complaint?
20	A I have not.
21	Q Why not?
22	A Because I haven't had sufficient staff
23	resources to really, you know, work on this
24	complaint.
25	Q Would you expect that if you asked the State

1	Water Contractors for the supporting analysis behind
2	this, that they would provide that to you?
3	A I would hope they would.
4	Q What if they wouldn't?
5	A Then it is harder to verify the model.
б	Q And so if BBID conducted modeling similar to
7	this and was willing to share it with you, would you be
8	willing to look at it and see if it was still
9	appropriate to continue on with an enforcement action?
10	A I may have the same issue with lack of time
11	and resources and have to delay review until I had
12	resources and time, but certainly I look at all
13	submittals.
14	Q Don't you think it is more important in an
15	enforcement action as big as this one is to make sure
16	that you get it right, instead of just simply being
17	timely with it? If the model shows that there was
18	sufficient water for BBID to divert in the entire month
19	of June, wouldn't it be appropriate to actually take the
20	time and look at that and consider it?
21	A I don't have such a document in front of me.
22	I don't have a BBID model.
23	Q But if you did, you said you might not have the
24	time. And I'm simply asking you whether or not it would
25	be appropriate to make the time to make sure that the

1	State Board got it right.
2	A I believe that the State Board did get it
3	right based on our modeling.
4	Q And that is modeling that anybody still hasn't
5	identified the actual spreadsheet that was used, and
б	that is modeling that doesn't include consideration of
7	any accretions in the way of discharges or return flows
8	from groundwater use, and doesn't look at the conditions
9	at BBID's point of diversion, correct?
10	A I believe I've answered all those individual
11	points previously.
12	Q I'm asking you if that is correct.
13	A It is based on the modeling that we did.
14	Q Can you summarize for me the actions that you
15	took with respect to the water availability analysis in
16	2015? What input did you have in that analysis?
17	A I have continual input because there were
18	multiple different actions on water availability,
19	both finding that there was shortage of water for
20	different classes of right holders, and then finding
21	later that there was now water to divert. So my
22	input has been continuous throughout the process.
23	Q So when we talked to Mr. Coats, Mr. Coats said
24	that he directed Mr. Yeazell in manipulating the
25	spreadsheet; and that Mr. Yeazell took direction either

1	from he, Mr. Coats, or from John O'Hagan; and sometimes
2	Brian Coats would talk with John O'Hagan and then direct
3	Jeff Yeazell.
4	Neither Mr. Yeazell nor Mr. Coats talked about
5	you directing the spreadsheet and the supply and demand
6	analysis. Are you telling me that you did provide them
7	direction on what to do?
8	A There were times when I did.
9	Q And aside from the you told me earlier that
10	it was your idea to do the 40 percent return flow
11	calculation for the in-Delta uses.
12	Do you remember that?
13	A Yes. I had consulted with John O'Hagan and
14	we determined that it was appropriate.
15	Q Was there any other input that you had into the
16	actual analysis? I'm not talking about actually
17	imposing or lifting curtailments. I mean the analysis
18	that was conducted in the spreadsheets. Did you have
19	any other input into that?
20	A I was involved in discussions where we
21	decided what to do.
22	Q When you say "decided what to do," what do you
23	mean?
24	A So we would frequently have discussions with
25	Brian Coats, myself and John O'Hagan. That was our

1	most common method of making decisions was joint
2	discussions.
3	Q And so those joint discussions were about how to
4	do the modeling or were they about how to set up the
5	spreadsheet or the graphical depictions? What were
б	those discussions about? I'm just trying to figure out
7	what your level of involvement was in the spreadsheet.
8	A They would vary because we would be
9	discussing what we were seeing on the water supply
10	data and, you know, which exceedance curves were
11	appropriate at different times during the year as we
12	progressed through the water year things of that
13	nature. So it would vary, depending on what the
14	issue of the day was.
15	MR. KELLY: Okay. Thank you, Ms. Mrowka. I
16	have no further questions. I'll turn it over to Mr.
17	Mr. O'Laughlin.
18	EXAMINATION BY MR. O'LAUGHLIN
19	Q BY MR. O'LAUGHLIN: Hi, Kathy. I'm Tim
20	O'Laughlin representing the San Joaquin Tributaries
21	Authority. Can you turn to Exhibit 43 real quick,
22	please? That should be 43.
23	MR. JENKINS: Why don't you give me the other
24	ones and I'll put them in order.
25	Q BY MR. O'LAUGHLIN: Okay. I want to follow-up.

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1	This question will be a little hodge-podge following up
2	on the previous questions that have been asked.
3	You were asked about the approval of the
4	methodology that was used to come up with the
5	curtailments. And you said that occurred in 2014; is
б	that correct?
7	A The original modeling work was in 2014. We
8	did refinements in 2015.
9	Q Correct. Now I'm going to be specific about
10	this. Has the State Water Resources Control Board, the
11	five Board members, ever approved the methodology that
12	you are currently using?
13	A It has not been the subject of a water rights
14	hearing.
15	Q Okay. So has it been the subject of an
16	enforcement hearing, the methodology? Have you had an
17	enforcement proceeding where you've used this
18	methodology that we are talking about now, and the State
19	Board has said the Board as a whole has said that
20	this methodology is the correct approach?
21	A Not as yet.
22	Q Has there been any rule or regulation passed by
23	the State Water Resources Control Board approving the
24	methodology that you've used in 2015?
25	A Not as yet.

1	Q Has Mr. Howard issued a directive that this is
2	the approved methodology by the State Water Resources
3	Control Board in regards to curtailments?
4	A Not that I'm aware of but I don't know what
5	actions occurred in 2014.
б	Q So if we asked those questions about 2014, we'd
7	have to go back and find out from Mr. Howard or whoever
8	was doing this in 2014, correct?
9	A Correct.
10	Q Now on Exhibit 23, hopefully we can blow through
11	this pretty quickly. Exhibit 43. Sorry.
12	In the first sentence it says, "Demand includes
13	Legal Delta demand in proportion to San Joaquin River's
14	contribution." Do you know what the proportion was?
15	A It varied monthly.
16	Q Do you know the ballpark or estimate what the
17	proportion was?
18	A Not without reviewing.
19	Q A spreadsheet?
20	A Yeah. I would have to review something to
21	say that.
22	Q Did you decide what the proportional allocation
23	was to the San Joaquin River as opposed to the
24	Sacramento River?
25	A It was based on the amount of full natural

1	flow in each of those stream systems.
2	Q So if the full natural flow of the San Joaquin
3	system was 10 percent of the total inflow coming into
4	
	the Sacramento/San Joaquin Bay Delta, it would be
5	assigned a 10 percent allocation of the demand of
6	in-Delta diverters?
7	A Yes.
8	Q And that would vary by month, correct?
9	A It varies.
10	Q In this chart, if you look on the left-hand side
11	of the chart, Exhibit 43, it has a time-averaged cubic
12	feet per second. And my question first is what is meant
13	by "time-averaged."
14	A Yes. Some of the data comes in as acre-feet
15	per month, so you have to then change that, convert
16	that to cubic feet per second.
17	Q Okay. So a claimant may fill out a Statement of
18	Diversion of Use and put it in acre-feet and you put it
19	into CSF; is that correct?
20	A That is correct.
21	Q Now on this graph and I'm not as bad as
22	probably Mr. Kelly is on my color blindness but I'm
23	pretty bad. So is the red-orange, which you see as
24	depicted as "post-14 demand," do you see that?
25	A Yes, I do.

2 couple of questions: Is the United States Bureau 3 Reclamation diversion at Millerton included in that 4 post-1914 demand? 5 A Yes. Their water rights are all modern 6 appropriative at Friant. So in so far as they have	
<ul> <li>4 post-1914 demand?</li> <li>5 A Yes. Their water rights are all modern</li> <li>6 appropriative at Friant. So in so far as they have</li> </ul>	t
5 A Yes. Their water rights are all modern 6 appropriative at Friant. So in so far as they hav	
6 appropriative at Friant. So in so far as they hav	
	e
7 water rights at Friant which is Millerton ye	s.
8 Q Do you know how much the Friant right is on	
9 their post-1914 rights?	
10 A They have one small one and three large.	
11 Q Do you know, like, total estimate? If I wa	s to
12 look at the CSF diversion, I see it goes up to 10,	000
13 CSF on March 1. Would you have an estimate of how	much
14 of that would be Friant?	
15 A Friant is a large set of water rights.	
16 Q So if I wanted the actual numbers, I could	go
17 into the state system, see their actual diversions	, add
18 it up, and understand how much of their demand was	
19 included in this graph, correct?	
20 A Right. One of the things to remember when	we
21 are looking at this graph, is that although water	
22 right holders have a certain face value on their	
23 water rights, we base this on demand, which was	
24 based on their water use records. So it is a	
25 different number than the face value of the water	

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1	rights.
2	Q So in Friant, in talking to your previous
3	people, you would have been using data from 2010 through
4	2013, correct?
5	A Yes.
6	Q Okay. So that amount was included.
7	Now in 2015, were you ever informed by the
8	United States Bureau of Reclamation that Friant would
9	not be diverting any water from Millerton? Friant.
10	A Are you talking about Friant water users or
11	are you talking about Friant in some other fashion?
12	Q Actual water being diverted out of Millerton
13	into the Friant system. Were you ever informed by
14	Reclamation that that would not occur this year?
15	A I don't remember. I believe that we were
16	seeing a demand for Friant water from Exchange
17	Contractors.
18	Q They are separate. Let's focus on Friant first.
19	You are jumping ahead of me. We'll get to the Exchange
20	Contractors next.
21	But just for Friant because I think you were
22	present when there was a State Water Resources Control
23	Board meeting and the Friant folks showed up and they
24	said they were not going to get any water.
25	A Right.

1	Q And it was dire situation. And they wanted to
2	know what the Board was going to do to help them.
3	So if you knew that Friant wasn't going to get
4	any water or were told that Friant wasn't going to get
5	any water, would you have reduced this San Joaquin River
6	Basin supply/demand in regards to their post-1914
7	rights?
8	A We did make adjustments based upon what we
9	knew about what people intending to divert because
10	we sent out the Informational Orders to obtain a lot
11	information regarding intended diversions. Those
12	Informational Orders went to the statement holders.
13	However, we did try to gather information at these
14	other meetings regarding the diversions.
15	Q Do you know, as you sit here today, if the
16	Friant demand that is depicted under the post-1914
17	demand was ever reduced in 2015?
18	A I would have to confer with my staff to be
19	able to state that.
20	Q Now, are the San Joaquin Exchange Contractors
21	first of all, were you informed that the San Joaquin
22	River Exchange Contractors have a pre-14 and a riparian
23	right?
24	A I was informed of that from the Exchange
25	Contractors.

1	Q And at some point in time, did you try to decide
2	how you were going to treat the pre-14 rights vis-a-vie
3	the riparian rights of the San Joaquin River Exchange
4	Contractors?
5	A We looked at the issue.
б	Q Okay. And who looked at the issue?
7	A I looked at the issue along with the staff
8	and John O'Hagan.
9	Q And what decision did you come to on how you
10	would treat the rights of the San Joaquin River Exchange
11	Contractors in 2015?
12	A That since they claim both the pre-1914 and
13	riparian rights, that we expected that they would
14	switch to riparian rights when water was unavailable
15	under pre-14 right.
16	Q So in other words, their pre-14 right became a
17	riparian right?
18	A They claim both sources of right.
19	Q Right. But in totality, they defer roughly
20	3,000 CSF?
21	A I don't have that number in front of me.
22	Q So would you try to allocate the 3,000 CSF
23	would you say that that 1,000 was pre-14 and 2,000 was
24	riparian or would you change it by month or did you just
25	lump it all into one category? That is what I'm trying

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1	to understand.
2	A We relied on their Statements of Water
3	Diversion and Use and their claimed rights there.
4	Q Yeah.
5	A And made our decisions based on what they
6	indicated on those.
7	Q And you don't know what that is, as you sit here
8	today, do you?
9	A I don't know the quantity without refreshing
10	my memory. But we did believe that they would
11	switch all their diversions to riparian right when
12	there was no water available under pre-14, and we
13	modeled accordingly.
14	Q And in 2015, did you come to ascertain that if
15	there was riparian water available and subject to
16	appropriation by the Exchange Contractors in 2015? Was
17	there a riparian water going down the San Joaquin River
18	that they could divert and that they took in 2015?
19	A There was very little riparian flow available
20	in the San Joaquin River system.
21	Q So If I looked at this demand chart, then, would
22	their demand be included in the riparian demand or the
23	pre-14 demand the Exchange Contractors?
24	A I believe a lot of their demand was in the
25	riparian category.

1	Q Okay.
2	A Because after curtailments were or water
3	shortage notifications were issued for pre-14 right
4	holders.
5	Q Is it your understanding that they received
6	stored water from both the CVP Shasta and from the CVP
7	at Middleton to effectuate their exchange contract for
8	2015?
9	A That is my understanding.
10	Q So what I'm perplexed about is when you did this
11	graph, if you knew that they were going to get stored
12	water to satisfy their exchange contract need, why did
13	you keep them in as either a riparian or pre-14 demand?
14	A Insofar as they receive water under Bureau of
15	Reclamation water rights, that's separate from if
16	they also receive water under other claimed rights.
17	Q But your understanding, though, is that the
18	exchange contract is the total fulfillment of their
19	rights, whether it is pursuant to their pre-14 or their
20	contract, right? I mean, it is satisfaction of their
21	prior right, correct? The exchange contract?
22	A I'm sorry. All I know is that they had the
23	contract with the Bureau of Reclamation, but we are
24	looking at the issue of the claimed right under
25	their statement. And if they are receiving water

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1	under the statement, showing as a demand on what
2	they are reporting to us, we looked at that issue.
3	Q So I'm perplexed though. So if your statement
4	is that you didn't look at their exchange contract
5	and I understand that because it is a contract and it
6	may not be a water right. And then you go back to their
7	pre-14 riparian right, and you said already that there
8	is little or no availability for riparian water in the
9	upper San Joaquin. And, in fact, you said they were
10	diverting stored water. Wouldn't you issue them a CDO
11	or ACL?
12	A If they are receiving released stored
13	reservoir water, then that water can be used
14	irrespective of whether there is a water shortage.
15	It is when it is stored in a period of non-shortage.
16	Q But if they are taking stored water, stored
17	water can't be used by riparians, correct?
18	A These are separate issues: what were they
19	doing under a riparian or pre-14 water right and
20	what were they doing under Bureau of Contract.
21	Q Yeah. So what I'm trying to understand is where
22	did the Bureau of Contract in the analysis that was
23	going there go into your spreadsheet that is in front of
24	us in Exhibit 43?
25	A Where it goes in is that when the Bureau

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1	documents its demand under its water right, we look
2	at that. But then they have the ability to release
3	to contractors previously-stored water outside of
4	the issue of curtailment.
5	Q Moving on. I have a follow-up question on this
6	riparian demand. Oh, wait. On this post-1914 demand,
7	if there wasn't sufficient water in the Friant system,
8	did you allocate or keep the rest of that demand in for
9	the other tributaries in the entire San Joaquin River
10	basin?
11	So let's say, hypothetically, at Friant there is
12	100 CSF at Millerton. And the post-14 rights are for
13	2,000. Would you take that 1,800 CFS and apply it to
14	the other watershed in regards to your post-14
15	curtailments?
16	A I don't understand the question.
17	Q Well, what I'm confused about is it appears
18	that, when we were talking to your subordinates, that
19	what they did was if there was insufficient water
20	available for the post-14 demand, that they kept the
21	post-14 demand in for the entire basin, even realizing
22	that the entire basin couldn't make water available up
23	at Friant.
24	Do you understand that?
25	A Yes. And I believe I've already explained

1	that it was the global review of water availability.
2	Q And I don't mean to be argumentative, but how is
3	it a global review of water availability if you are
4	taking a place like Friant which is at the southern
5	end of the system and no one can get water back up the
б	San Joaquin River to them that you still include
7	their un-net met demand in that analysis? I would get
8	it if you had somebody downstream whose demand could be
9	met, but how do you keep that demand in the analysis?
10	A The problem I'm having with your question is
11	that early on, we curtailed the post-14s. And so
12	they weren't in the analysis when we look at
13	other after curtailment, they weren't in the
14	analysis for whether there was supply available to
15	meet pre-14s because they were curtailed and cut
16	off.
17	Q I'm going back in time. I'm even looking at
18	whether or not there is a basis to issue post-14
19	curtailments. What I'm trying to get at here is I
20	get the global myth of it. But on a spreadsheet
21	analysis, if there is no basis for like, the
22	Stanislaus. If we had extra post-14 water available and
23	were diverting it, how would that water ever get back up
24	to Friant?
25	A And I could understand that question.

Q Okay.
A But the fact is that when we look at the
water availability issue, we have a lot of the
senior demand in the Delta for pre-14 and riparian,
and it is in a downstream location. So we looked at
the fact that there was a lot of demand in those
locations.
Q Sure. Okay. On Exhibit 48, if you could look
at that real quick. It is a handout that was given to
you.
A Okay.
Q I want to refer you to the third, what appears
to be the third section from Brian Coats that he sent to
you and Mr. Michael George.
MR. KELLY: Are you on Exhibit 48, Mr.
O'Laughlin?
MR. O'LAUGHLIN: Exhibit 48. I got it right.
That is shocking.
Q So on the last paragraph of that email chain, it
says, "Right now, for the top 90 percent of the
statement holders"
Do you know what it was that Mr. Coats was
talking about when he was referring to the "top
90 percent of the statement holders"?
A Certainly. We issued the Informational Order

1	to the top 90 percent of statement holders in the
2	Delta, and to the remaining top 90 percent in the
3	Sacramento and San Joaquin River watersheds as to
4	largeness of size of diversion.
5	Q So that would be quantity-wise; is that correct?
6	A Correct.
7	Q And then it says in this email on May 21st that,
8	"The actual April use numbers are 23 percent less than
9	their projected 2015 estimates." Do you see that?
10	A Yes.
11	Q Now at this point in time on May 21st, do you
12	know if the water supply/demand that was being done
13	under your direction was revised to include 23 percent
14	less moving forward?
15	A We did use the information that we have seen
16	on the Informational Orders in order to modify our
17	model.
18	Q Do you know when that was done?
19	A I don't know the date at which we started
20	that, but I know we used the information we
21	received.
22	Q Do you know how much the reductions were, what
23	reductions were included, if any?
24	A We used the actual information for the
25	parties that we had it for, in lieu of their earlier

1	data.
2	Q And then I'm confused about the next sentence.
3	It says, "The 2015 projected estimates were already
4	27 percent less than the 2010/2013 four-year average
5	uses."
6	Do you know by that sentence if the projected
7	estimates were the ones that were actually included in
8	your demand analysis as set forth in Exhibit 43?
9	A Our demand analysis, I don't believe, used
10	the projected estimates. And the footnote should
11	explain for you which data we did use. But we used
12	the records for the parties that we did not have the
13	Informational Order data coming in on. We used
14	their four-year average uses indicated here, 2010 to
15	2013.
16	And then for parties that had received the
17	Informational Order, we used their actual use
18	information. We did not use the projected data in
19	the modeling. We used their actual use information.
20	Q Thank you.
21	Did you ever have a discussion with anyone in
22	your office as to whether or not the Civil Code, the
23	California Civil Code, was applicable regarding your
24	notice provision, as far as mailing out curtailment
25	notices?

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1	A I discussed information such as, you know,
2	should we use certified mail, things of that nature,
3	with counsel.
4	Q Okay. Have you talked to anybody about whether
5	or not there is a requirement under the Civil Code
6	regarding notification by mail and when it goes into
7	effect?
8	A The thing is that what we issued was water
9	supply notifications they weren't orders and
10	so they don't fall squarely within the requirements
11	for certified mail and things of that nature.
12	Q Exhibit No. 44, if you could take a look at that
13	real quick.
14	A Okay.
15	Q If you look at the top of Exhibit 44, I can't
16	tell who the email is from or who it is going to, but it
17	says "Matt and Carol." Do you know who Matt is?
18	A Yeah. It would be Matthew Jay. He's in our
19	department, and he is our overall administrator for
20	Lyris lists.
21	Q Do you know why Byron-Bethany, Oakdale,
22	O'Laughlin, Kincaid, Harrigfeld or Zolezzi were picked
23	in this email to look at?
24	A Yes. We wanted to ensure that they had
25	received the information on water availability.

1	Q Do you have current enforcement actions pending
2	in the San Joaquin River basin?
3	A Yes.
4	Q How many?
5	A It is under review at this time as to whether
6	which of these will be issued but there are more than
7	one action.
8	Q Would that be for enforcement in 2015?
9	A Some of our enforcement actions have been
10	2014/2015 combined actions. Some are solely related
11	to 2015. And we are still looking at cases from
12	2014.
13	Q Yesterday, Mr. Yeazell testified that the
14	in-Delta demand in April was different than the in-Delta
15	demand in June. What happened basically is that the
16	riparian demand went up and the pre-14 demand went down
17	for June.
18	Were you part of the discussion that took place
19	to make the change, that change in Delta demand?
20	A I probably was.
21	Q Okay. And what was the basis for making that
22	change?
23	A Because a number of parties have indicated
24	that they believe they hold both pre-1914
25	appropriative and riparian rights. As so as water

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1	is not available in the pre-14, these parties have
2	indicated that they are exercising riparian rights.
3	Q So you just treated them all as riparians; is
4	that correct?
5	A Only those parties which indicated they hold
6	both bases of rights.
7	Q Can you shed some light for me? If you had a
8	pre-14 adjudicated right in the San Joaquin River basin
9	and you reported as such, how is it, then, that people
10	in the Delta are filing statements of diversion which
11	are basically claims they say pre-14 and riparian
12	and then you treat them all as riparian, which elevates
13	their rights prior to any other pre-14 right.
14	Can you tell me the rationale for that?
15	A We look at the information which they provide
16	under the Informational Order because a lot of these
17	parties received our Informational Order wherein we
18	asked for deeds and other documents.
19	Q And did you get your deeds and other documents
20	detailing the pre-14 diversion rights of the parties in
21	the Delta?
22	A We got various materials, depending on which
23	party.
24	Q Are any of them adjudicated?
25	A If you are talking about certain stream

1	systems
2	Q Yeah.
3	A Like with the Stanislaus River, there is a
4	1929 decree. But on other stream systems, there are
5	no adjudications so it depends where you are talking
6	about.
7	Q Okay. Did you try to do or did your staff
8	provide you with a calculation that by changing the
9	pre-14 riparian people in the Delta to strictly
10	riparians, what the difference would be in the demand on
11	a CSF basis on a daily basis?
12	A I am not certain. I believe that that issue
13	was something that we evaluated, but I don't know
14	what the conclusion was. I can't recall.
15	Q Did you look at when you were doing your
16	demand basis, when you were cutting people off, I assume
17	you looked at what part of CSF the diverters down to the
18	1903 would have or could have diverted to try to match
19	up with your supply line; is that correct?
20	A We looked at what the water right holders told
21	us they were diverting on demand.
22	Q Okay. But you also looked at their right; is
23	that correct? I mean, if somebody had a 1909 right to
24	1,500 CSF and they were only diverting 50, you still cut
25	them off, right?

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1	A We looked at the demand data that had been
2	supplied to us, including anything under the
3	Informational Order.
4	Q Right. But you cut off the entire amount,
5	right? I mean, you didn't tell somebody in 1909 that
б	got a curtailment order that you can divert because you
7	are only taking 50 CSF. If their right was 1909, they
8	got entirely whacked, right?
9	A We looked at
10	MR. JENKINS: Is that a technical term,
11	"whacked?
12	Q BY MR. O'LAUGHLIN: Right. Sure.
13	A We looked at what they were reporting as
14	their command. And if a portion of the right could
15	be satisfied, we did not curtail that right, that
16	date of right. We only curtailed or said there
17	wasn't a water shortage if the entirety of the right
18	could not be satisfied.
19	Q So let me ask this question then. That is
20	fascinating to me. Let me go back to the example that I
21	know. So Oakdale has a 1903 right. Let's say,
22	hypothetically, I think the total amount is 986 after
23	1903. But if they could have fulfilled 86 CSF of that
24	986, you would not have curtailed them?
25	A No.

1	Q Okay. You are going to be getting lots of
2	objections when I ask this next question from the nice
3	lady next to me. But remember she can't instruct you
4	not to answer, so you can go ahead and answer these
5	questions.
6	Are you aware if the Delta flows that are
7	provided by the State and Federal Projects to meet X2
8	are protected by Water Code Section 1707?
9	MS. MORRIS: Objection. Calls for a legal
10	opinion.
11	THE WITNESS: I had always been advised by
12	Victoria Whitney, the former Chief of the Division of
13	Water Rights, that there was a 1707 associated with
14	that.
15	Q BY MR. O'LAUGHLIN: Okay. So do you know when
16	that 1707 occurred and in what order that is?
17	A She said to me that it was in D-1641. The
18	decision itself sets the water for that purpose to
19	those locations specified in the decision.
20	Q Okay. And thank you for that response.
21	Have you reviewed D-1641 to ascertain by
22	yourself whether or not what Ms. Whitney told you was
23	true and correct?
24	A I had looked at it. I was curious.
25	Q And what was your summation or findings upon

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1	looking at D-1641?
2	A Well, I certainly agree with her that the Board
3	established where the flows were to continue to.
4	Q And did you establish that, in fact, those flows
5	were protected in D-1641?
6	A I don't recall whether I made a decision on
7	that. I certainly you know, once I read the
8	decision and saw where the flows were set forward,
9	that they had to go "XX" quality at these locations,
10	you know, other parameters that I could just read
11	the simple language.
12	Q Okay. So, is there anything that you are aware
13	of in the Porter Cologne Act that protects water quality
14	flows as they work their way through a stream system?
15	MS. MORRIS: Objection. Calls for legal
16	opinion.
17	THE WITNESS: I'm not very familiar with Porter
18	Cologne.
19	Q BY MR. O'LAUGHLIN: Okay. Are you aware of
20	anything within the Clean Water Act that would protect
21	the release of water as it moves through a stream system
22	until it meets its water quality objection?
23	MS. MORRIS: Same objection.
24	THE WITNESS: Yeah, and I'm not familiar with
25	that. I'm most familiar with water rights law.

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1	Q BY MR. O'LAUGHLIN: Okay. So other than Water
2	Code Section 1707, as a water rights person, are you
3	aware of any doctrine, law or anything else which would
4	protect the release of water as it moves through a
5	stream system to meet a water quality objective?
6	MS. MORRIS: Objection. Calls for a legal
7	conclusion.
8	THE WITNESS: Would you repeat the question?
9	Q BY MR. O'LAUGHLIN: What I'm trying to
10	understand, Kathy, is in water rights, are you aware of
11	anything in water rights that would say that if you
12	release water to meet a water quality objective, that
13	that water is protected as it moves through the stream
14	system?
15	MS. MORRIS: Same objection.
16	THE WITNESS: And I believe it goes to the issue
17	of was the water abandoned. Abandoned flows are subject
18	to appropriation.
19	Q BY MR. O'LAUGHLIN: Great answer. Okay.
20	Do you have an understanding that the water that
21	was released by the projects in 2015, that was dedicated
22	for the purpose of meeting either X2 or Delta outflow,
23	was abandoned?
24	T doubt have the body discussion with
24	A I don't know. I've not had a discussion with

1	Q Now earlier when you were talking about
2	abandoned intent, you said that if it passed the point
3	by which it was outside their use, that you would view
4	that as abandonment. Would you hold that true as well
5	with the 4,000 CSF that was being released to meet Delta
6	outflow and X2?
7	A It is my understanding that the projects have
8	always used the instream conveyance down to their
9	previously-approved points of diversion in the
10	Delta; and that they don't view any of the water
11	that they use for southern export as abandoned
12	water.
13	Q Absolutely. So we can all agree. So let's all
14	agree that previously-stored water that comes down
15	through the system and the 1,500 CSF that they were
16	picking up at the pumps in 2015 was not abandoned,
17	previously-stored water that was rediverted.
18	Okay. I want you to focus on the 4,000 CSF,
19	though, that was going out to the Bay and to X2. How do
20	you view that? Is that abandoned?
21	MS. MORRIS: Objection. Calls for legal
22	conclusion.
23	THE WITNESS: And I look to the simple text of
24	the Board's determinations for information on that. And
25	in my opinion, they have to meet the Board's

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1	requirements.
2	Q BY MR. O'LAUGHLIN: Okay. If there are losses
3	that occur from them releasing water at Shasta, as the
4	water moves through the Sacramento system let's say
5	it is a dry year and groundwater is not accreting to the
6	Sacramento River but it is depleting. Are they
7	responsible for those depletion losses as the water
8	moves to meet the objective?
9	MS. MORRIS: Objection. Legal conclusion.
10	Q BY MR. O'LAUGHLIN: Go ahead. You can answer.
11	A So it is my understanding that the Board sets
12	the requirements and they have to meet them,
13	irrespective of whether they have some losses along
14	the way. They have to meet the Board's
15	requirements.
16	Q Do you know if there is a requirement in D-1641
17	for the State and Federal Projects to meet in-Delta
18	diversions as part of the State Water Resources Control
19	Board order implementing D-1641?
20	MS. MORRIS: Objection. It calls for a legal
21	conclusion and the document speaks for itself.
22	THE WITNESS: Could you repeat the question?
23	Q BY MR. O'LAUGHLIN: Sure. I want to know if
24	there is an in-Delta depletion demand included within
25	D-1641. Do you know if there is?

## DEPOSITION OF KATHERINE MROWKA

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1	A I believe it is associated with it. I don't
2	know if it is included in the document.
3	Q And what is that associated with? Where do you
4	see that, when you say "associated"?
5	A I'm not certain without reviewing the
6	decision, if it's stated in the ordering section or
7	if it was discussional or if it was part of the
8	proceedings. I don't know where it is.
9	Q In regards to your analysis, how were the ag
10	barriers, that were installed in 2015 and operated, used
11	this year as part of your analysis on the West Side
12	Irrigation District matter?
13	A They were not considered.
14	Q Have you ever heard or seen the Department of
15	Water Resources' particle tracking model?
16	A I've only heard of it but I know nothing more
17	than the title.
18	Q Okay. Have you ever heard of DSM?
19	A Yes.
20	Q And do you know what that model is?
21	A It is a Delta simulation model.
22	Q Are you familiar with that model?
23	A Only superficially.
24	Q In your department did you ever ask your
25	higher-ups Barbara Evoy or anybody else as to when

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1	you were bringing these enforcement actions in the Delta
2	to look at the particle tracking model or DSM model to
3	ascertain where water was flowing in the Delta?
4	A It is my understanding that the DSM model is
5	not an appropriate tool to use for this type of
6	purpose; that it does not provide the information
7	without leaving out water supply and demand.
8	It is a node-centric type model where it
9	evaluates what is happening at various nodes; but it
10	was not useful for us for the type of modeling we
11	needed for the drought.
12	Q What about the particle tracking model, where
13	you could put inputs in for the San Joaquin River, the
14	Calavaras, the Cosumnes and all the rest of them, and
15	then track where the water went? Would that have been
16	helpful for you to making a determination as to whether
17	water was available and subject to appropriation?
18	A We looked at what types of models were
19	available. And we felt that the only type of model
20	that we wanted to use at this time was the
21	watershed-based model.
22	We have also contracted with U.C. Davis to do
23	stream segment-type models where we could do
24	additional work, but that was on the 2014 contracts
25	and deliverables, and it wasn't available and fully

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1	vetted yet for our use.
2	We are still ascertaining whether we feel
3	that's, you know, the quality of the work and if we
4	can use it for curtailment-type analysis.
5	Q Okay. I'm going to give you one other quick
б	incomplete hypothetical for you to take some shots at.
7	I just want to make sure that you and Brian and Jeff are
8	all on the same page, so I gave them a hypothetical.
9	So we are on the Stanislaus River. Okay? There
10	is 800 CSF full natural flow at Goodwin. Do you have
11	that in your mind?
12	A Yes.
13	Q And Goodwin is the CDEC station that your
14	department used for FNF on the Stanislaus River; is that
15	correct?
16	A I believe so.
17	Q And you understand that the districts at this
18	time were not limited on their pre-14 rights, correct
19	Oakdale and South San Joaquin?
20	A I don't know which point in time you are
21	talking about in your hypothetical.
22	Q May.
23	A Thank you. I didn't hear that.
24	Q Sorry. Now, they have the right to take 1860.6
25	pursuant to the adjudication. And they took the full

1	800 CSF that was in the river, diverted it to their
2	canals on that day in May. Got that in your head?
3	A Okay.
4	Q Now, the Bureau releases 250 CSF of stored water
5	from New Melones to meet fishery demands. Okay. How
6	did your model treat that 250 CSF?
7	A Our model does not look at fishery issues.
8	Q So would you agree that if only stored water was
9	being released into the Stanislaus River on that day,
10	that only downstream appropriators would be able to take
11	such water?
12	A There is always accretion flow and other flow
13	sources as you move downstream.
14	Q So if there's accretion flows, how did you
15	account for accretion flows in your model?
16	A So our model looks at the full natural flow
17	at these locations. The problem I have with your
18	hypothetical is that you are saying that what you
19	diverted
20	Q Full amount.
21	A full amount. So I'm thinking. Just a
22	moment.
23	Q Yeah. I'm in no rush. I have to go home and
24	cook dinner, so I'm in no rush.
25	A So you are saying that there was 800 CSF at

1	Goodwin?
2	Q Full natural flow.
3	A And there was a release from storage of 250?
4	Q Yeah. The districts took the total 800. And
5	New Melones and the Reclamation took 250 CSF out of
6	storage at New Melones and put it into the Lower
7	Stanislaus River.
8	A And our model only looks at full natural
9	flow.
10	Q Okay.
11	A So it would not look at the storage release.
12	Q Okay. Would that be true if I looked at the
13	other tribs, like the Merced and the Tuolumne at certain
14	points in time, you would only look at FNF and not look
15	at where the actual source of water was coming from,
16	correct?
17	A For many of the parties releasing from
18	reservoir storage, they are releasing for customer
19	service.
20	Q Was the Bureau releasing for customer service
21	from the Goodwin for ensuring flow releases in the
22	Stanislaus River in May?
23	A I don't know.
24	Q Was the MID or TID releasing into the river, the
25	Tuolumne River below the grange, for either FERC flows

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1	or was it for customer service?
2	A I don't know, without looking at the facts of
3	that circumstance.
4	Q And the same question for Merced. Was it FERC
5	flows or was it for customer service?
6	A I'd have to look at the facts surrounding
7	each of those.
8	Q Did your department try to determine, when you
9	were looking at these curtailment orders, what impact
10	the temporary urgency change petitions that were granted
11	on the San Joaquin River would have in regards to water
12	rights in the San Joaquin River or in the Delta?
13	A Are you referring to the temporary urgency
14	changes of the projects or another party?
15	Q No, the projects. The ones that occurred for
16	the United States Bureau of Reclamation at New Melones
17	in regards to the February through June flow
18	requirement, the April/May flow requirement, the
19	dissolve the oxygen requirement, and the salinity
20	requirement at Vernalis.
21	A I was not involved in any of the decisions
22	with respect to those temporary urgency changes.
23	Those were done in a different program function, and
24	they dealt largely with reservoir releases.
25	MR. O'LAUGHLIN: All right. Go ahead and ask

## DEPOSITION OF KATHERINE MROWKA

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1	some questions and I'll check my notes. I don't
2	think I have anything else. Thank you, Kathy.
3	EXAMINATION BY MS. MORRIS
4	Q BY MS. MORRIS: I'll be brief. Do you need a
5	break?
6	A No.
7	Q Ms. Mrowka, how many staff do you have under
8	you?
9	A I believe I answered that earlier because I
10	have four units normally and an additional fifth
11	unit temporarily for the drought. And each of those
12	units generally has four staff in it, one or two of
13	them have five, but there are eight in the temporary
14	unit.
15	Q So help me do the math. You have four units
16	normally with four staff?
17	A Right.
18	Q So 16?
19	A About 16 there, yeah, plus the seniors, plus
20	Paul Wells who is a senior specialist who reports
21	directly to me so
22	Q And given the number of staff that you have,
23	does that limit your ability to select and investigate
24	the illegal diversions or alleged illegal diversions?
25	A Yes, it does.

1	Q And does that, in turn, then limit her ability
2	to bring enforcement action against alleged illegal
3	diversions?
4	A It does. And I want to clarify that during
5	the drought, we also had an interagency agreement to
6	utilize some additional Department of Water
7	Resources' staff. So that is an additional eight
8	staff, plus their senior.
9	Q And those additional DWR staff, were they just
10	limited to going out and doing field inspections or
11	processing?
12	A That is correct. None of them write up
13	enforcement actions.
14	Q How many staff members do you have that can
15	write up enforcement actions?
16	A It is significantly limited because a lot of
17	my staff are directed to drought-related complaints.
18	That has been a significant issue for us because
19	they are running triple their normal number of
20	complaints.
21	So, basically, I've got under ten staff that
22	I could routinely utilize to write-up this type of
23	matter because a number of my staff are directed to
24	marijuana enforcement and to complaints
25	investigations.

1	Q Thanks. You testified earlier about switching
2	people diverters who had previously indicated they
3	were pre-1914 and riparian to just riparian users. Is
4	that a correct characterization?
5	A That is correct.
6	Q And, essentially, did you do that because in the
7	forms where they reported their use, they checked that
8	they had both riparian and pre-1914 water rights?
9	A What they often check in response to the
10	Informational Order was they put one acre-foot under
11	pre-1914 and the remainder under riparian. So we
12	looked at what they submitted to us.
13	Q And then one last quick two quick questions.
14	Regarding stored water and stored water uses, is
15	it your understanding that stored water releases can be
16	made for multiple purposes?
17	A Yes, that is true.
18	Q And finally, on Exhibit 19, which is the State
19	Water Contractor's complaint, you testified earlier that
20	you'd reviewed that and you were generally familiar with
21	it.
22	A That is correct.
23	Q And in that complaint, does it allege more than
24	one methodology to attempt to do curtailments?
25	A Yes, it does.

1	MR. KELLY: Objection. Vague.
2	Q BY MS. MORRIS: And, generally, what are those
3	two methodologies?
4	A One looks at water supply and one looks at
5	water quality.
6	Q Okay. And Mr. Kelly asked you a bunch of
7	questions about the water quality portion of that; is
8	that correct?
9	A That's correct.
10	Q But he didn't bring up the additional mechanism
11	that was referenced in that complaint which was based on
12	water availability?
13	A No, he did not.
14	Q Is it your understanding and if you don't
15	know, it is okay but the water availability analysis
16	in that complaint is similar, generally similar, to the
17	water availability analysis that you used to conduct
18	curtailments this year?
19	A I'm sorry. That siren was distracting.
20	Yes. I had not looked with great detail in
21	that. I was more interested to evaluate the water
22	quality aspect because it was less familiar to me,
23	and I wanted to get an idea whether that was a
24	reasonable approach.
25	MS. MORRIS: Thank you. I have no further

1	questions.
2	CONTINUED EXAMINATION BY MS. SPALETTA
3	Q BY MS. SPALETTA: I just have one question, one
4	group of questions. When you were the supervisor of the
5	permitting section for water rights, how many water
6	availability analysis did you review?
7	A I've had multiple times I have been in the
8	permitting function, each time eight years. So I
9	believe I have been in permitting over 16 years, so
10	a number of water availability analyses.
11	Q More than 100?
12	A No, I would not say that.
13	Q Less than 50)?
14	A Yes.
15	Q So somewhere between zero and 50?
16	A I think that is accurate.
17	Q How about somewhere between 40 and 50?
18	A I'm uncertain as to the exact number. It is
19	a lot of years.
20	Q More than 25?
21	A Yes.
22	Q How many of those have dealt with permits that
23	were for a tidally-influenced area of the Delta?
24	A A small number.
25	Q And for those water availability analyses, did

1	you require the applicants to submit the technical
2	memorandum to explain what they did?
3	A Our processes have changed over the years to
4	where we now require although the water codes
5	always required water availability analysis, we
6	require that applicants submit much more information
7	today than we used to in the past.
8	So any time that an applicant needed a water
9	rights hearing, they would have submitted very
10	detailed information because the Board needed that
11	process. I can't actually tell you offhand how many
12	of those needed that.
13	I do know that we processed City of Davis
14	lately, that when I was in the permitting unit, that
15	required a very detailed availability analysis and
16	it is in the Delta areas.
17	We process County of Sacramento as one of the
18	ones, and they require detailed information. So
19	there are a number of ones that I did process as a
20	senior that required detailed information.
21	Q Did you ever process a water right where the
22	water availability analysis consisted of only one graph?
23	A It is uncommon to receive only a graph
24	without data that supports the graph.
25	Q Okay. And for those water availability analysis

1	that had data supporting the graph, did you require that
2	the person who did the data analysis provide a written
3	explanation of how it was done?
4	A It depended on mostly the engineers that
5	submit that type of data have to provide not just a
6	data dump but an explanation because as a senior, I
7	would ask questions as to which factors they
8	considered in their evaluation.
9	Q So normal course, while you were reviewing water
10	availability analyses and permitting, was that you would
11	require a detailed water availability analysis along
12	with an explanation from the engineers who prepared it,
13	correct?
14	A Normal course of business.
15	MS. MORRIS: Okay. Thank you. I have no
16	further questions.
17	CONTINUED EXAMINATION BY MR. KELLY
18	Q BY MR. KELLY: I have two quick questions. This
19	is a follow-up on Ms. Morris' questions about your
20	limited staffing and limited number of people available
21	to draft and prosecute enforcement actions.
22	I'm curious. If staff is so limited and you are
23	so lacking in the ability to get people to focus on this
24	stuff, how was the State Water Board, was who within 25
25	minutes of getting BBID's letter, able to immediately

1	come after BBID and assign staff to do that? How is it
2	that there were all those people available to get on
3	that within 25 minutes if you don't have enough staff?
4	A We have done this year, we have done 11
5	cease and desist actions and 44 administrative civil
6	liability actions. So we have focused on making
7	sure that we are timely and responsive as much as we
8	are able to.
9	Q But my question is: If you are stretched so
10	thin and unable to find people to do these detailed
11	inspections and take these enforcement actions, how,
12	within 25 minutes of getting BBID's letter, were you
13	able to run that all the way up through management and
14	get direction to proceed against BBID within 25 minutes?
15	That just seems odd that if you are that
16	overworked and understaffed, that you would be able to
17	respond so rapidly to a letter from BBID and decide to
18	take an enforcement action against them? Where did you
19	find the time to do that?
20	Why did you find the time to do that? Why was
21	BBID so important to merit a response within 25 minutes
22	of getting a letter?
23	A We have a number of items that we have
24	quickly investigated this year. BBID isn't the only
25	one where we have done very rapid response

1	investigations. We have seen that both in our			
2	complaints avenue, based upon the severity of the			
3	issue, and also in the water availability avenue.			
4	Q So what about BBID's situation made it such a			
5	priority to get it going within 25 minutes of getting			
6	the letter? What stood out about BBID?			
7	A When we received it, we had also been looking			
8	at newspaper articles that said that BBID did not			
9	intend to cease its diversions.			
10	Q So there are articles that say that BBID said it			
11	was not going to cease its diversions?			
12	A I believe that is what we saw.			
13	Q Were those newspaper articles produced, along			
14	with the Public Records Act that the State Board			
15	reported?			
16	A I believe we had some issues regarding links			
17	being dead, and I don't think I printed those.			
18	Q And my last question is: Did you do anything to			
19	validate any of the claimed rights that were submitted			
20	pursuant to the Informational Order?			
21	A We have been working on that, yes.			
22	Q Prior to issuing curtailments or prior to			
23	initiating an enforcement action, did you do anything to			
24	validate any of the claimed rights that you received			
25	pursuant to the Informational Order?			

ī				
1	A Much of the information from the			
2	Informational Order, it was so large, the amount of			
3	information because it was deeds and other			
4	documents that we have been working on that as we			
5	have staff resources available. We have been			
6	actively looking at the information.			
7	Q And so if somebody submitted, pursuant to the			
8	Informational Order a, claim of a pre-1914 water right			
9	and a riparian right and claimed a priority date on the			
10	date they purchased the property, and that was it, did			
11	you just assume that it was valid and input it into the			
12	demand side of the availability equation?			
13	A The staff does quality control work. And I			
14	believe Mr. Yeazell was better able to address the			
15	issue of what we do on our quality control.			
16	Q Did you do anything to help validate any of the			
17	claimed rights?			
18	A I have been looking at materials, yes.			
19	Q You said you have been looking at materials.			
20	What do you mean?			
21	A Such as Pacific Gas & electric submitted			
22	certain materials. I've looked at their materials.			
23	So I have been looking at materials because I wanted			
24	to understand what kinds of submittals we have been			
25	receiving under the Informational Order, and get a			

1	feeling for quality of the submittals.			
2	Q Okay. Do you know what regulatory storage is?			
3	A Yes.			
4	Q What is regulatory storage?			
5	A It is a collection of water just for the			
6	ability to do an efficient irrigation, and things			
7	like that. So it is very you regulate the flow			
8	rather than storing the flow.			
9	Q What is your understanding about a riparian			
10	water right holder's ability to engage in regulatory			
11	storage?			
12	A That a riparian can do so.			
13	Q What is your understanding about the			
14	availability of a pre-1914 water right holder to engage			
15	in regulatory storage?			
16	A That probably they could do so. It depends			
17	what kind of operational scheme they have.			
18	Q And how long can you hold water under a			
19	regulatory storage regime until it is considered			
20	technically storing water? Do you know?			
21	A Only for licensing purposes that can occur			
22	for up to 30 days; but for other purposes, that rule			
23	does not apply.			
24	Q So if there is a company that runs a hydropower			
25	facility somewhere in the Sierras, and they have a			

1	riparian claim to the water, how long can they hold			
2	water in storage under that riparian right, do you know?			
3	A They cannot hold it in storage. They can			
4	only regulate it.			
5	Q And so talks about a pre-1914 water right			
6	holder. Let's say there is a power company that has a			
7	pre-1914 water right for storage and for direct			
8	diversion for a power authority in the Sierra Nevada,			
9	somewhere in the mountains. And they were subject to			
10	the curtailment to the June 12th notice. Let's say they			
11	had a 1910 priority date. Are you aware that the			
12	June 12th notice provided an exception for hydropower?			
13	A Only for direct diversion hydropower.			
14	Q So if somebody has a direct diversion for			
15	hydropower, are they allowed to engage in regulatory			
16	storage in order to pass that water through the hydro			
17	facilities?			
18	A If the party is curtailed, we only provided			
19	exception for the direct diversion element, and only			
20	if they are regulating flow in accordance with			
21	standard regulatory practices.			
22	A lot of parties use regulation as reason to			
23	store water in times of nonavailability. And that			
24	is the problem in drought. It is a time of			
25	nonavailability. So, you know, you have to really,			

1	carefully, look at what is regulatory during the			
2	time of nonavailability.			
3	Q Right. The State Water Board has ruled. It is			
4	"last in, first out" or "first in, last out" rules for			
5	regulatory storage. Are you familiar with that?			
6	A I'm familiar with that.			
7	Q Is it "last in, first out" or first in, last			
8	out," do you know?			
9	MR. O'LAUGHLIN: "Last in, first out."			
10	Q BY MR. KELLY: "Last in, first out." So under			
11	that rule, you can store water for up to 30 days before			
12	it is actually considered storage; isn't that right?			
13	A You can't store before it is considered			
14	storage. You are talking about regulation.			
15	Q It is regulatory storage. You can engage in a			
16	regulatory storage for up to a 30-day period under those			
17	rules, correct?			
18	A The regulation that deals with this issue			
19	simply states that you can regulate water for up to			
20	30 days for licensing purposes. It does not address			
21	other circumstances.			
22	Q How long can a riparian water right holder have			
23	water in regulatory storage before it has to be			
24	released, do you know?			
25	MS. MORRIS: Objection. Calls for legal			

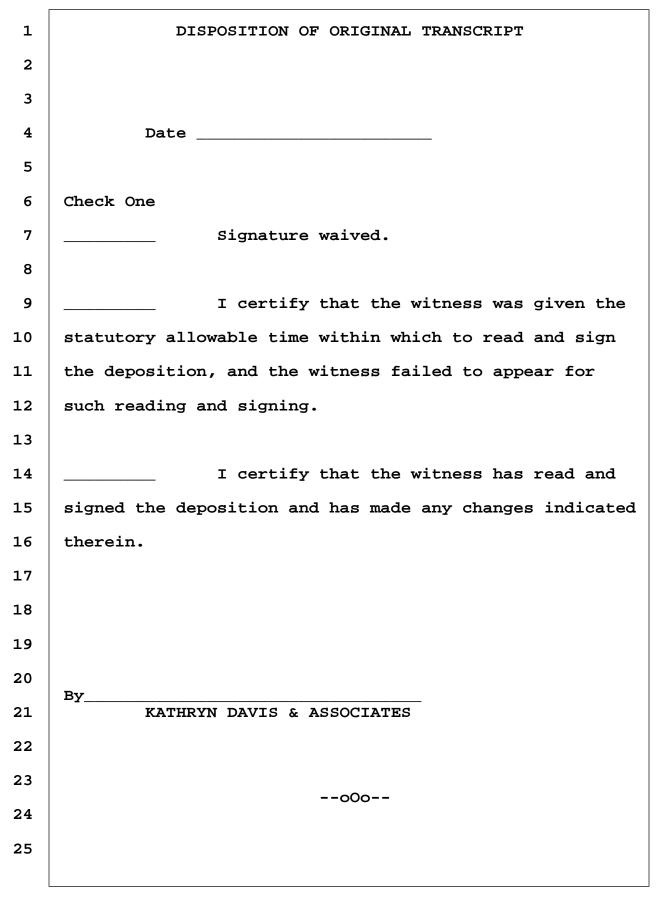
1	conclusion.			
2	THE WITNESS: The regulation does not address			
3	that. It has to be look at based on the circumstances			
4	because the problem again is in a drought, if you are			
5	taking that water, your storage may occur much quicker,			
6	your storage issue.			
7	Q BY MR. KELLY: Did you do anything or recommend			
8	anything to account for water right holders' ability to			
9	engage in regulatory storage as part of the exception to			
10	curtailments for hydropower?			
11	A I did not look at that, per se. I looked at			
12	a long list of issues that Pacific Gas & Electric			
13	Company raised with me regarding their operations			
14	because they had a number of considerations. They			
15	were a large right holder.			
16	So I discussed a number of issues regarding			
17	their operation and facility with Pacific Gas &			
18	Electric Company.			
19	Q Was that in writing?			
20	A No.			
21	Q Are there any notes from those conversations?			
22	A Pacific Gas & Electric Company sent me an			
23	email. I did not answer the email.			
24	Q You did not answer the email. Did you respond			
25	to them verbally?			

## DEPOSITION OF KATHERINE MROWKA

,				
1	A I asked my FERC people regarding because			
2	there were issues with respect to threatened and			
3	endangered species. And I asked them what was going			
4	on, what was the circumstances and the situation.			
5	And then I made a personal assessment with			
6	respect to whether I would write to PG&E that there			
7	were issues or I would look at, you know, in taking			
8	into consideration the specifics of what the FERC			
9	staff informed me, the in-house FERC staff informed			
10	me, was going on in the field.			
11	MR. KELLY: No more questions.			
12	MR. O'LAUGHLIN: We are done. Thank you.			
13				
14				
15	(The deposition concluded at 5:34 p.m.)			
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17	000			
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19	THE WITNESS DATE SIGNED			
20	THE WIINESS DATE SIGNED			
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1	DEPONENT'S CHANGES OR CORRECTIONS			
2	Note: If you are adding to your testimony, print the			
3	exact words you want to add. If you are deleting from			
4	your testimony, print the exact words you want to			
5	delete. Specify with "add" or "delete" and sign this			
6	form.			
7	DEPOSITION OF: Katherine Mrowka			
8	CASE: In re: Byron-Bethany Irrigation District			
9	DATE OF DEPO: November 16, 2015			
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1 **REPORTER'S CERTIFICATE** State of California 2 ) ) ss. County of Sacramento 3 ) I certify that the witness in the foregoing 4 5 deposition, 6 KATHERINE MROWKA, 7 was by me duly sworn to testify in the within-entitled 8 cause; that said deposition was taken at the time and place therein named; that the testimony of said witness 9 10 was reported by me, a duly Certified Shorthand Reporter Of the State of California authorized to administer 11 12 oaths and affirmations, and said testimony was 13 thereafter transcribed into typewriting. 14 I further certify that I am not of counsel or attorney for either or any of the parties to said 15 16 deposition, nor in any way interested in the outcome of 17 the cause named in said deposition. IN WITNESS WHEREOF, I have hereunto set my hand 18 19 this 19th day of November 2015. 20 21 KATHRYN DAVIS Certified Shorthand Reporter 22 Certificate No. 3808 23 24 25



1 KATHRYN DAVIS & ASSOCIATES Certified Shorthand Reporters 2 555 University Avenue, Suite 160 Sacramento, California 95825 (916) 567-4211 3 4 November 19, 2015 5 Katherine Mrowka, witness Department OF Justice, Office of the Attorney General ATTN: William Jenkins 6 455 Golden Gate Avenue, Suite 11000 San Francisco, California 94102-7004 7 8 Re: West Side Irrigation District Cease and Desist Order & Byron-Bethany Irrigation District Civil Hearing 9 Date Taken: November 16, 2015 10 Dear Ms. Katherine Mrowka: 11 Your deposition transcript is now available for review And signature, and will be available for the next 30 12 days. This review is optional. An appointment is required to review your transcript. Please bring this 13 letter with you. 14 You may wish to discuss with your attorney whether 15 he/she requires that it be read, corrected, and signed, before it is filed with the Court. 16 If you are represented by an attorney, you may read his 17 or her copy of the transcript. If you read your attorney's copy of the transcript, please send us a photocopy of the Signature Line and Deponent's Change 18 Sheet. 19 If you choose not to read your deposition, please sign here and return this letter to our office. 20 21 Signature Date 22 Sincerely, 23 KATHRYN DAVIS, CSR No. 3808 24 cc: Ms. Spaletta; Mr. Kelly; Ms. Zolezzi; Ms. Leeper; Mr. Ruiz; Mr. O'Laughlin; Mr. Tauriainen; Mr. Prager; 25 Ms. McGinnis; Ms. Morris;

## DEPOSITION OF KATHERINE MROWKA

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1	DEPONENT'S CHANGES OR CORRECTIONS
2	Note: If you are adding to your testimony, print the
3	exact words you want to add. If you are deleting from
4	your testimony, print the exact words you want to
5	delete. Specify with "add" or "delete" and sign this
6	form.
7	DEPOSITION OF: Katherine Mrowka
8	CASE: In re: Byron-Bethany Irrigation District
9	DATE OF DEPO: November 16, 2015
10	Page Line CHANGE/ADD/DELETE
11	
12	Seeattached
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25	Deponent's Signature Katty Moure Date -5-16
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# Addendum

Page Number	Line Number	Change/Add/Delete
Page 39	Line 21	Change old to overall
Page40	Line11	Change force to amounts
Page 42	Line 3	Change provocations to publications
Page 46	Line 19	Change require to required
Page 51	Lines 3 and 5	Change csf to cfs
Page 81	Lines 15 and 16	Change TBS to TDS
Page 84	Line 18	Change circulating to percolating
Page 88	Line 23	Delete "to the"
Page 96	Line 10	Change filtering streams that are known in different channels to subterranean streams that are in known and definite channels
Page 107	Line 7	Change power to water
Page 117	Line 6	Delete facility
Page 129	Line 22	Change csf to cfs
Page 132	Line 9	Change 2707 to 1707
Page 141	Line 18	Change their to the
Page 146	Line 16	Change court to board
Page 146	Line 5	Change illegal to legal
Page 148	Lines 13,14	Change salient to saline
Page 153	Line 11	Change obligated to obliterated
Page159	Line 23	Change records to rights
Page 165	Line21	Change is to has
Page 166	Line 9	Change primary to Department of
Page 170	Line 4	Change today to to date
Page 178 Page 186	Line 7 Line 25	Change serves to server Delete out
Page 191	Line 5	
Page 191	Line 7	Change compliant to compliance Change or to and
Page 192	Line 20	Change graft to graph
Page 209	Line 21	Change magnitude to management
Page 239	Line 19	Change csf to cfs
Page 240	Lines 12,13	Change csf to cfs
Page 243	Lines 20,22	Change csf to cfs
Page 246	Lines 20,22	Delete of
Page 247	Line 12	Change csf to cfs
Page 248	Line 7	Delete net
Page 255	Lines 11, 17, 24	Change csf to cfs
Page 256	Line 7	Change csf to cfs
Page 256	Line 14	Change command to demand
Page 256	Line 17	Change wasn't to was
Page 256	Line 23	Change csf to cfs
Page 260	Lines 5, 15, 18	Change csf to cfs
Page 263	Line7	Change without leaving out to about
Page 264	Line 10	Change csf to cfs
Page 265	Lines 1, 4, 6, 25	Change csf to cfs
Page 66	Line 5	Change csf to cfs