STATE WATER RESOURCES CONTROL BOARD

PUBLIC HEARING ON AMENDED JOINT PETITION OF THE

IMPERIAL IRRIGATION DISTRICT AND THE SAN DIEGO COUNTY WATER

AUTHORITY FOR APPROVAL OF A LONG-TERM TRANSFER OF CONSERVED

WATER PURSUANT TO AN AGREEMENT BETWEEN IID AND SDCWA, AND

APPROVAL OF CHANGES IN POINT OF DIVERSION, PLACE OF USE AND

PURPOSE OF USE UNDER PERMIT NO. 7643 (APPLICATION 7482).

MONDAY, JULY 8, 2002 10:00 A.M.

CAL EPA BUILIDING SIERRA HEARING ROOM SACRAMENTO, CALIFORIA

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SACRAMENTO, CALIFORNIA 1 MONDAY, JULY 8, 2002, 10:00 A.M. 2 ---000---3 4 CHAIRMAN BAGGETT: We will resume the petition by 5 Imperial Irrigation District and San Diego County Water 6 Authority for approval of long-term transfer of conserved water. We are back for witnesses as we discussed at the end 8 of our last session. Mr. Osias, you're up. 10 MR. OSIAS: Thank you. Mr. Chairman, Director, staff, we had talked at the 11 conclusion of the last hearing that if there were any 12 13 specific subareas that any other party wished to have a 14 witness attend that they should send some sort of notice 15 that that was their request because we took a little bit of chiding that we brought only three or four the first time 16 17 around. 18 We received no communications of any kind regarding any 19 areas. So we have brought six, hoping that that would cover what the people were interested in. And we made a good 20 21 faith effort to try to identify that from the comments. We 22 have with us -- I will talk about the areas and then I will

introduce the witnesses. We have the project manager. We

have the area or the subject area of air, resources, the

Habitat Conservation Plan and biology, socioeconomic

23

24

25

- 1 impacts, hydrology and selenium mitigation. We have
- 2 principal authors or participants in the EIR process from
- 3 CH2MHill on each of those subjects.
- 4 If I might, then, start with who they are. Starting in
- 5 the center, you may recall Ms. Laura Harnish who's the
- 6 project manager. Her Curriculum Vitae had been introduced
- 7 before. She testified both as a rebuttal witness and in
- 8 Phase II as an IID witness.
- 9 Dr. Dickey to her right who also testified in rebuttal
- 10 and his Curriculum Vitae was submitted at that time.
- 11 Dr. Eckhardt, to Dr. Dickey's right, who also had
- 12 testified before and his Curriculum Vitae had previously
- 13 been submitted.
- 14 The new witnesses are Dr. Miller to Dr. Eckhardt's
- 15 right, at the far end here, who I will ask to summarize his
- 16 background in a moment, and education, but he is the
- 17 selenium mitigation witness.
- 18 To Ms. Harnish's left, David Christophel, who is a
- 19 biologist and participated in the HCP development.
- 20 And to Mr. Christophel's left is Mr. Highstreet who is
- an ag economist and who developed, in large part, the
- 22 socioeconomic portion of Final EIR/EIS.
- 23 The purpose of the -- I thought I would have them
- 24 introduce their backgrounds as they summarized any changes
- 25 in their sections, if that is okay --

- 1 CHAIRMAN BAGGETT: That is fine.
- 2 MR. OSIAS: -- rather than doing it in the row.
- 3 The purpose of this panel, as we understood the Board's
- 4 desire as expressed in the June 14th communication, is to
- 5 have them probably be available to both summarize, although
- 6 that is not easy to do a very large document, and to also
- 7 respond to questions regarding changes between the Draft
- 8 EIR/EIS and the Final. As the Board probably knows at least
- 9 from news accounts the Final EIR/EIS was certified by IID
- 10 and by San Diego. Actually, I take that back, by IID who is
- 11 the lead agent and by the Bureau that is going through the
- 12 federal process which is slower.
- 13 Let me start, if I could, then, with Ms. Harnish who
- can describe for us how the EIR, the Final EIR, is
- incorporated, what its parts are, what other documents
- incorporated by reference.
- 17 ---00---
- 18 DIRECT EXAMINATION OF IMPERIAL IRRIGATION DISTRICT
- 19 BY MR. OSIAS
- 20 MS. HARNISH: We are going to put the Table of Contents
- 21 up just as a guide.
- 22 For starters the entire Environmental Impact
- 23 Report/Environmental Impact Statement consists of both the
- 24 two volumes that were the Draft EIR/EIS and then these two
- 25 volumes that are the Final EIR/EIS, all of those four

- 1 together constitute the entire EIR/EIS.
- 2 In addition, we have incorporated three documents by
- 3 reference, and that is the EIS on the Implementation
- 4 Agreement and Inadvertent Overrun and Payback Policy
- 5 prepared by the Bureau, and the programmatic EIR on the QAS
- 6 and the biological opinion on the -- for the Interim Surplus
- 7 Criteria. Those three documents are also incorporated by
- 8 reference.
- 9 This Final EIR was prepared in response to comments
- 10 received. It includes several sections. The first is the
- 11 introduction which includes an overview, summarizes the
- 12 organization of the entire document.
- The second section is a list of all the commenters that
- 14 submitted comments. I am sure you are aware we received
- 15 quite a few, over 1700. And anyone who submitted a comment
- 16 is listed in that section.
- Section 3 consists of Master responses that were
- 18 prepared, and these were prepared to provide comprehensive
- 19 responses to the subject areas where we received a number of
- 20 similar comments. So rather than doing a lot of repeating,
- 21 we felt -- and for the types of concerns that needed a more
- thorough response we prepared these, and there is a series
- of 23 of them, and they are all included in Section 3.
- 24 Section 4 includes the Errata. These are the actual
- 25 textual changes made to the Draft EIR/EIS and also figure

- 1 changes. These are primarily responses to comments and
- 2 reflect actually changes to text. While it seems -- it is
- 3 not very thick compared to the entire document, but the
- 4 actual changes are in red line strike out. We included
- 5 context around the areas where actual changes occurred. So
- 6 the changes aren't necessarily as extensive as it may appear
- 7 by the size of the section.
- 8 The next section is Section 5 which is the actual
- 9 response to each of the comments received. So the
- 10 individual, all of the individual letters that were received
- 11 are reproduced here with the responses right next to it. In
- 12 many cases it includes a referral back to the Master
- 13 Response.
- 14 Section 6 is references, and, of course, the
- 15 attachments.
- MR. OSIAS: Maybe as the highest level overview could
- 17 you tell us what changed, if anything, between the Draft
- 18 EIR/EIS and the Final?
- 19 MS. HARNISH: It is a big document and so -- but the
- 20 changes are really limited to the elimination of the HCP
- 21 Approach 1, which was included in the Draft EIR/EIS and the
- 22 addition of an air quality mitigation plan related to the
- 23 exposure of soils at the Salton Sea.
- MR. OSIAS: Those textual changes again are in the
- 25 Section 4.0, called the Errata?

- 1 MS. HARNISH: That's correct.
- 2 MR. OSIAS: Within the Errata how would one find how
- 3 the draft changed?
- 4 MS. HARNISH: The Errata is organized to match the
- 5 organization of the Draft EIR/EIS. So section changes in --
- 6 changes in Section 3.14, for example, of the Draft EIR/EIS
- 7 are listed in 3.1. It is in order that they appeared in the
- 8 Draft EIR/EIS.
- 9 MR. OSIAS: So it's sequential by section number,
- 10 corresponding to the Draft EIR/EIS section numbers?
- 11 MS. HARNISH: That's correct.
- 12 MR. OSIAS: So I think -- I am sorry, the two changes
- as an overview were with respect to elimination of HCP1 and
- 14 the change to the air resource mitigation?
- MS. HARNISH: Right. The addition of a -- we had
- previously had no mitigation for the significant unavoidable
- 17 impact of potential dust for the exposed soils. And we,
- 18 since in response to comments and in much consultation, have
- developed a mitigation plan for that impact.
- 20 MR. OSIAS: If I might then turn to Mr. Christophel who
- 21 was involved in the HCP process, and let's deal with that
- 22 change first.
- 23 Could you summarize for us how the HCP in the Final
- 24 EIR/EIS is different from the HCP or HCP choices in the
- 25 draft?

- 1 MR. CHRISTOPHEL: I can do that. Would you like me to
- 2 summarize my qualifications first?
- 3 CHAIRMAN BAGGETT: We haven't sworn all your witnesses.
- 4 MR. OSIAS: You're right.
- 5 (Oath administered by Chairman Baggett.)
- 6 MR. OSIAS: Mr. Christophel, so eager to hear your
- 7 explanation, but give us your background first.
- 8 MR. CHRISTOPHEL: I have a Bachelor's and Master's
- 9 degree in biological sciences from California State
- 10 University in Sacramento. I have been an environmental
- 11 consultant for over 17 years. During that course and
- 12 particularly over the last several years, my focus has been
- 13 on endangered species management and habitat management in
- 14 general. As was previously indicated, I was part of the
- 15 team that developed the Habitat Conservation Plan.
- MR. OSIAS: How long have you worked on the IID EIR/EIS?
- 17 MR. CHRISTOPHEL: In combination with the HCP, and
- again my focus was on the HCP, but it's been over two
- 19 years.
- 20 MR. OSIAS: Would you then describe for us how the
- 21 Final EIR/EIS is different than the Draft with respect to
- 22 the HCP?
- MR. CHRISTOPHEL: Well, the primary change, which has
- 24 already been mentioned in the HCP, was the manner in which
- 25 the impacts to the Salton Sea were addressed. As Ms.

- 1 Harnish indicated, originally the Draft HCP included two
- 2 approaches. The first included a pond consent that was
- 3 intended to provide habitat and forage base for the species
- 4 that we were trying to address. In this case the HCP
- 5 addressed those covered species, those being, in this case,
- 6 those that rely on fish for their survival.
- 7 MR. OSIAS: Let me just interrupt you for one minute.
- 8 You're addressing the portion of the HCP that deals with the
- 9 Salton Sea; is that right?
- 10 MR. CHRISTOPHEL: That's correct.
- 11 MR. OSIAS: Was there any change to the HCP relating to
- 12 resource areas other than the Salton Sea?
- 13 MR. CHRISTOPHEL: There were no substantive changes.
- 14 There were some refinements and some to clarifications that
- 15 was provided, and that was developed in coordination with
- the Fish and Wildlife Service and Fish and Game.
- 17 MR. OSIAS: Go back, then, to the Salton Sea portion.
- 18 MR. CHRISTOPHEL: Since the release of the draft
- document, we continued to work with the Fish and Wildlife
- 20 Service and Fish and Game to try to develop an approach that
- 21 would be successful. Given a number of considerations,
- 22 ultimately Fish and Wildlife Service and Fish and Game came
- 23 to the conclusion that because of the uncertainty associated
- 24 with the long-term or potential for long-term success of the
- 25 pond approach, they felt that there was sufficient

- 1 uncertainty that they could not issue a permit.
- Based on that, then, we turned to what was formerly
- 3 referred to as Approach 2, and there were also some
- 4 modifications to that approach. Again, what we were
- 5 focusing on was how to maintain fish production at the Sea
- 6 to correspond to what would be expected under the baseline.
- 7 The projections that we have and also depending or
- 8 according to what we anticipate the salinity tolerance for
- 9 the fish that those birds rely on, we identified a salinity
- 10 tolerance or threshold of 60 parts per thousand as the basis
- 11 for the mitigation. So under the baseline, it was you
- 12 anticipated that fish would disappear by about 2030. That
- was based on the model projections.
- 14 In order to maintain that level of mitigation, what we
- decided to do was to mitigate by offsetting the reductions
- in inflow to correspond to that period of time. Now there
- 17 were two sorts or types of uncertainties that we are
- 18 addressing. One was the time that threshold would be
- 19 met, in other words, when in the future would 60 parts per
- 20 thousand be met. And we dealt with that through the
- 21 modeling process which assigned the very probability for
- 22 achieving that. As I mentioned previous, the mean of model
- 23 approaches suggested that 60 parts per thousand threshold
- would be reached in 2023.
- MR. OSIAS: What do you mean by "mean"?

- 1 MR. CHRISTOPHEL: Of the projections that were made and
- of that distribution the mean suggested that 60 parts per
- 3 thousand would be met in 2023. If you look at the 90
- 4 percent confidence bounds, it could occur as early as 2018
- 5 or on the other end 2030.
- 6 MR. OSIAS: Why don't we stop there for a minute so we
- 7 can reference a page.
- 8 Do you have Page 3-37?
- 9 MR. CHRISTOPHEL: Yes.
- 10 MR. OSIAS: You see there is a picture there and it has
- a solid line sort of in the middle projecting from the lower
- 12 left to the upper right and then a line on either side, one
- designated by triangles and the other by diamonds.
- 14 You see that?
- MR. CHRISTOPHEL: Yes, I do.
- MR. OSIAS: Is the solid line the mean that you were
- 17 talking about?
- 18 MR. CHRISTOPHEL: That's correct.
- 19 MR. OSIAS: If we look to the horizontal axis, I guess
- 20 2023 is where you see that solid line cross the 60 parts per
- 21 thousand vertical; is that right?
- MR. CHRISTOPHEL: That's correct.
- 23 MR. OSIAS: The outside bounds are what, 2018 to 2030?
- MR. CHRISTOPHEL: Also correct.
- MR. OSIAS: Are those -- what does it mean to have a 95

- 1 or 90 percent confidence factor here for this? Do you know?
- 2 MR. CHRISTOPHEL: What this is indicating is that the
- 3 60 part per thousand threshold, there is a 90 percent
- 4 confidence that it will occur within those bounds.
- 5 MS. OSIAS: Between 2018 and 2030?
- 6 MR. CHRISTOPHEL: That's correct.
- 7 MR. OSIAS: Equally likely at either end?
- 8 MR. CHRISTOPHEL: It's probably equally likely on
- 9 either end, but it's most likely near the mean.
- 10 MR. OSIAS: So, you used these projections -- by the
- 11 way, when you say you used them, did you use them with Fish
- 12 and Wildlife Service?
- 13 MR. CHRISTOPHEL: Yes. They were aware of those.
- 14 MR. OSIAS: The HCP was negotiated with them; is that
- 15 correct?
- 16 MR. CHRISTOPHEL: That's correct.
- 17 MR. OSIAS: Going on. How did it evolve into what we
- 18 currently have in the final?
- 19 MR. CHRISTOPHEL: Again, dealing with that first type
- of uncertainty which is when the threshold would be reached,
- it suggested that it would be reached in 2023. Now the
- 22 second type of uncertainty that we had was the actual
- threshold itself. By that I mean is 60 parts per thousand
- 24 the actual threshold at which tilapia, in this case, would
- 25 disappear or start to disappear from the Sea.

- 1 Based on the available information and the professional
- 2 opinion of those that are most familiar with that species in
- 3 the Sea, the 60 parts per thousand threshold makes the most
- 4 sense. However, we do acknowledge that there is uncertainty
- 5 associated with that. That it is a complex environment and
- 6 that that could occur earlier or it could occur later.
- 7 To account for that uncertainty what we did then was
- 8 rather than agree to mitigate out to the year 2030, we took
- 9 a more conservative approach and agreed to mitigate by
- 10 adding water to the Sea out to the year 2030.
- 11 MR. OSIAS: You said 2030 twice. Did you mean rather
- 12 than go to 2023?
- MR. CHRISTOPHEL: That's correct.
- MR. OSIAS: You'd do it out to 2030?
- 15 MR. CHRISTOPHEL: Yes. If I said that, I misspoke.
- MR. OSIAS: The numbers weren't matching, so I didn't
- 17 quite understand.
- 18 Let's step back from the detail one minute. The Draft
- 19 had two HCP approaches. The final has a one.
- 20 Correct?
- 21 MR. CHRISTOPHEL: Correct.
- MR. OSIAS: The premise of the one that is left is to
- 23 mitigate Salton Sea impacts with water put into the Sea; is
- that correct?
- MR. CHRISTOPHEL: That's correct.

- 1 MR. OSIAS: The other one, which you described is a
- 2 pond and a hatchery, is no longer in the document?
- 3 MR. CHRISTOPHEL: That's correct.
- 4 MR. OSIAS: Could you give us just very briefly why the
- 5 decision was made to drop it since that is a change?
- 6 MR. CHRISTOPHEL: Again, it was based on conversations
- 7 and discussions with Fish and Wildlife Service and Fish and
- 8 Game. And as I mentioned, they felt that there was
- 9 sufficient uncertainty regarding the ultimate success of
- 10 that approach that they couldn't permit it.
- 11 MR. OSIAS: Permit from them is necessary?
- 12 MR. CHRISTOPHEL: For the HCP, yes. The intent of the
- 13 HCP is to receive an incidental take permit.
- 14 MR. OSIAS: With that information from them, the focus
- shifted to just refining the remaining HCP approach; is that
- 16 right?
- 17 MR. CHRISTOPHEL: That's correct. It became more of an
- avoidance approach as to a mitigation approach.
- 19 MR. OSIAS: Under the HCP, the only one in the Final,
- 20 besides mitigating out to 2030, how do you determine how
- 21 much water is needed to go into the Sea?
- 22 MR. CHRISTOPHEL: That will be based on a calculation
- that looks at the amount of reduction in inflow, but it will
- 24 also look at salinity in the Sea.
- MR. OSIAS: Maybe you could just explain in a little

- 1 more detail how those two factors influence it.
- 2 MR. CHRISTOPHEL: The objective is to maintain a
- 3 salinity in the Sea at or below 60 parts per thousand until
- 4 the year 2030. Therefore, what we are trying to accomplish
- 5 is making sure that that occurs, so it not only includes the
- 6 reduction in inflow, but it also requires an element that
- 7 looks at the salinity itself.
- 8 MR. OSIAS: Are there any other events within the HCP
- 9 that could change how long you mitigate for?
- 10 MR. CHRISTOPHEL: Yes. Again, the intent is to
- 11 mitigate the impact on birds that rely on fish. So if fish
- in the Sea disappear prior to 2030, therefore, no further
- 13 obligation to maintain conditions for those birds. And if a
- 14 Salton Sea restoration project were to be implemented that
- 15 no longer require the mitigation, that would also be a
- 16 reason for discontinuing the water to the Sea.
- MR. OSIAS: Where will the -- does the HCP say where
- the water for mitigation will come from?
- 19 MR. CHRISTOPHEL: No, it does not.
- 20 MR. OSIAS: Does it assess at least one source of water
- 21 for the HCP?
- 22 MR. CHRISTOPHEL: Yes, it does look at if that water
- 23 source was through additional fallowing.
- 24 MR. OSIAS: What does the HCP permit and what does it
- 25 actually assess for purposes of environmental review?

- 1 MR. CHRISTOPHEL: Restate that.
- 2 MR. OSIAS: Does the HCP require that the mitigation
- 3 water come from any source?
- 4 MR. CHRISTOPHEL: No, it does not.
- 5 MR. OSIAS: But it only reviews from an environmental
- 6 review perspective one source; is that right?
- 7 MR. CHRISTOPHEL: That's correct.
- 8 MR. OSIAS: What source is that?
- 9 MR. CHRISTOPHEL: That is through fallowing.
- 10 MR. OSIAS: What do we mean when we say that is through
- 11 fallowing? What happens to cause water to go into the Sea
- 12 from fallowing?
- 13 MR. CHRISTOPHEL: That is to stop farming a piece of
- 14 ground and allowing that water to make its way to the Sea.
- 15 MR. OSIAS: For purposes of mitigating the impact of
- 16 the transfer water?
- 17 MR. CHRISTOPHEL: That's correct.
- 18 MR. OSIAS: Any other change in the HCP that is a
- 19 relatively important level that you want to summarize?
- 20 MR. CHRISTOPHEL: Again, I think that the most
- 21 substantive was the change in the mitigation approach for
- 22 Salton Sea. The others were more refinements that don't
- 23 really influence or did not influence the conclusions of the
- 24 environmental documents.
- 25 MR. OSIAS: If you mitigate flow -- if you mitigate

- 1 under the HCP approach, does the Final EIR/EIS identify how
- the elevation of the Sea would be different through 2030
- 3 compared to the baseline?
- 4 MR. CHRISTOPHEL: I believe it does, and I may defer
- 5 that to --
- 6 MR. OSIAS: That is not something that the HCP focused
- 7 on? That was a hydrology question?
- 8 MR. CHRISTOPHEL: Maybe I misunderstood your question.
- 9 MR. OSIAS: I'm just trying to do a comparison,
- 10 baseline to mitigation through the HCP through 2030 while
- it is in effect. What does the Sea look like in the
- baseline versus if you mitigate with the HCP?
- MR. CHRISTOPHEL: With regard to water surface
- 14 elevation?
- 15 MR. OSIAS: Yes.
- MR. CHRISTOPHEL: Under the revised HCP approach, the
- 17 water surface elevations would be maintained or probably
- 18 higher than under the baseline.
- 19 MR. OSIAS: In no event would the elevation be below
- than what the baseline conditions would be?
- MR. CHRISTOPHEL: I don't believe so, no.
- MS. OSIAS: Through 2030?
- MR. CHRISTOPHEL: That's correct.
- 24 MR. OSIAS: What happens after 2030, or these other
- events if they should happen first?

- 1 MR. CHRISTOPHEL: Then water to the Sea would be
- 2 discontinued.
- 3 MR. OSIAS: You'd just stop?
- 4 MR. CHRISTOPHEL: That's correct.
- 5 MR. OSIAS: The reason you stop?
- 6 MR. CHRISTOPHEL: Again, the intent of the mitigation
- 7 is to maintain those birds that rely on fish. And if the
- 8 fish are no longer there, then that mitigation is no longer
- 9 required.
- 10 MR. OSIAS: What if you did such a good job of
- mitigating them that they were still there in 2030?
- 12 MR. CHRISTOPHEL: Well, I suspect they could be there
- 13 in 2030.
- MR. OSIAS: Would you still stop?
- 15 MR. CHRISTOPHEL: Yes.
- 16 MR. OSIAS: The reason?
- 17 MR. CHRISTOPHEL: We are looking at this, the impact is
- 18 the difference between the project and the baseline. And at
- 19 that point there would be no difference between what would
- 20 happen under the baseline and what would happen under the
- 21 project.
- MS. OSIAS: Thank you.
- 23 If I might now turn to the second area that changed.
- 24 Dr. Dickey, you were here before. In fact, I think you
- 25 testified during the rebuttal phase of Phase II.

- 1 Is that correct?
- 2 DR. DICKEY: That's correct.
- 3 MR. OSIAS: At that time you testified, I believe, on
- 4 how the EIR/EIS would change with respect to air impacts; is
- 5 that right?
- 6 DR. DICKEY: Right.
- 7 MR. OSIAS: Did it, in fact, change like you testified?
- 8 DR. DICKEY: Indeed, the change is consistent with that
- 9 testimony.
- 10 MR. OSIAS: Rather than repeat it all, then, maybe you
- 11 could briefly summarize what the Final EIR/EIS provides with
- 12 respect to air and how that is different from the draft.
- 13 DR. DICKEY: The primary change that we reviewed at
- 14 that time and that appeared in the Final is embodied in the
- 15 Master Response on air quality monitoring and mitigation.
- 16 It provides a monitoring and mitigation plan that is phased,
- 17 if you will, beginning with some measures that would prevent
- 18 the increases in emissions from exposed sediments when
- 19 sediments might become exposed after 2035, I believe. And
- 20 moving into a research and monitoring program, it would
- 21 identify areas where there are increased emissions, should
- they occur, and would also develop mitigation appropriate to
- 23 that specific environment.
- 24 There is also Air Pollution Credit Trading Program that
- is proposed. And, in fact, the mechanism exists that the

- only proposal is that we develop it, that the IID would
- 2 develop it, for purposes of offsetting emissions from the
- 3 exposed sediments, should those emissions occur. And then
- 4 lastly, implementation, should it be proved necessary
- 5 implementation of dust mitigation measures developed in the
- 6 research and development program to mitigate detected
- 7 significant emissions.
- 8 MR. OSIAS: Now, as best you can recall, were you
- 9 cross-examined when you testified before?
- 10 DR. DICKEY: I clearly recall being cross-examined.
- MS. OSIAS: Do you remember for about how long?
- 12 DR. DICKEY: It was in excess of five individual
- 13 questioners, and I think it was a goodly part of a day, in
- 14 any case.
- MR. OSIAS: Is the Final EIR/EIS different in any
- 16 material way from the testimony you have already provided
- 17 about what it would say?
- 18 DR. DICKEY: No.
- 19 MR. OSIAS: Turning now perhaps to the other witnesses.
- 20 Mr. Highstreet, could you give us a brief synopsis of
- 21 your background?
- 22 MR. HIGHSTREET: My background is educationally I got a
- 23 Bachelor of Science from Cal Poly, San Luis Obispo, in
- agricultural management in 1976. In '77 I got a Master's in
- agriculture economics from U.C. Davis. For two years after

- 1 Davis I worked for U.C. Cooperative Extension Service. And
- for 23 since then I have worked for CH2MHill.
- 3 MR. OSIAS: You participated -- did you participate in
- 4 both the -- did you participate in the preparation of the
- 5 Draft EIR/EIS?
- 6 MR. HIGHSTREET: Yes.
- 7 MR. OSIAS: And is the Final EIR/EIS different or was
- 8 there a change with respect to the assessment of
- 9 socioeconomic impacts as compared to the Draft?
- 10 MR. HIGHSTREET: There are no changes, per se, other
- 11 than highlighting the new HCP. Other than that, in the
- 12 Master Responses we clarified a couple points, one on the
- 13 crop type assumptions used in the fallowing and added some
- 14 clarification in fiscal impacts and property values.
- 15 MR. OSIAS: So the assessment itself did not change; is
- 16 that right?
- 17 MR. HIGHSTREET: No.
- 18 MR. OSIAS: You participated in the Master Response to
- 19 comments?
- 20 MR. HIGHSTREET: Correct.
- 21 MR. OSIAS: Dr. Eckhardt, you have testified here
- 22 before, correct?
- DR. ECKHARDT: That's correct.
- MR. OSIAS: Do you recall being cross-examined?
- DR. ECKHARDT: Yes, I do.

- 1 MR. OSIAS: Do you recall how long you were
- 2 cross-examined for?
- 3 DR. ECKHARDT: I think it was almost a day and a half,
- 4 two days.
- 5 MR. OSIAS: Your role in the EIR/EIS was with respect
- 6 to what, hydrology?
- 7 DR. ECKHARDT: Hydrology and hydrologic modeling.
- 8 MR. OSIAS: You participated in the Draft, right?
- 9 DR. ECKHARDT: Correct.
- 10 MR. OSIAS: In the Final, at least with respect to the
- issue that you were extensively cross-examined on, that is
- 12 the subject of the baseline hydrology for the Salton Sea, is
- 13 there any change in the Final with respect to the baseline?
- DR. ECKHARDT: There is not.
- 15 MR. OSIAS: Did you participate in the preparation of
- 16 the Master Response regarding the baseline?
- 17 DR. ECKHARDT: Yes, I did.
- 18 MR. OSIAS: Since there was no change, what is the
- 19 focus of the Master Response?
- 20 DR. ECKHARDT: The focus of the Master Response is to
- 21 try to clarify the assumptions that were made in deriving
- 22 that baseline. And as a result, we used further analysis
- 23 which we termed sensitivity analysis to all those
- 24 assumptions.
- MR. OSIAS: Was that for testing the reasonableness of

- those assumptions?
- 2 DR. ECKHARDT: That's correct.
- 3 MR. OSIAS: After doing that there was no change to the
- 4 proposed baseline?
- 5 DR. ECKHARDT: That's correct, no change.
- 6 MR. OSIAS: Dr. Miller, could you give us your
- 7 educational and work experience?
- 8 DR. MILLER: Yes. My Bachelor's degree is in English
- 9 literature, 1973, University of North Carolina. My Master's
- 10 degree is in irrigation engineering from Utah State
- 11 University, 1987. My Ph.D. is in agricultural engineering
- 12 with a specialty in drainage at North Carolina State
- 13 University.
- 14 MR. OSIAS: Have you read a really good drainage book?
- DR. MILLER: There are many gripping books.
- With respect to work experience, while working on my
- 17 Doctorate and then after completing the Doctorate I worked
- 18 with North Carolina State University Water Quality division
- 19 with USDA contracts and water quality issues.
- I then worked for nearly ten years with Montgomery
- 21 Watson Harza Engineering as an irrigation, drainage, water
- quality engineer, and then for the past four years I have
- worked as an irrigation, water quality engineer with Davids
- 24 Engineering Company.
- MR. OSIAS: What was your role with respect to the

- 1 EIR/EIS?
- 2 DR. MILLER: My role with respect to the EIR/EIS was
- 3 water quality modeling. And so basically helping set up the
- 4 model runs to predict the impacts of the baseline and
- 5 program alternatives with respect to water quality.
- 6 MR. OSIAS: Did you also have a role in the program for
- 7 selenium mitigation?
- 8 DR. MILLER: Yes, I did. I did the review there.
- 9 MR. OSIAS: Could you explain your role there?
- 10 DR. MILLER: My role there basically was to examine
- 11 selenium mitigation strategies that have been tested in
- 12 other locations and to determine whether the results of
- 13 these trials would enable us to, with confidence, suggest
- 14 that they could be used as mitigation strategies at IID for
- 15 this program.
- MR. OSIAS: The Draft EIR/EIS had a selenium mitigation
- 17 program in it; is that right?
- 18 DR. MILLER: No, it did not. It said that it was
- 19 unmitigable.
- MR. OSIAS: What does the Final say?
- DR. MILLER: It says the same thing.
- MS. OSIAS: So there was no change?
- DR. MILLER: Correct.
- MR. OSIAS: It was a trick question.
- 25 There was a Master Response prepared. Did you

- participate in that?
- 2 DR. MILLER: Yes, I did.
- 3 MR. OSIAS: We have, therefore, limited changes to the
- 4 Final in the areas of air and HCP. We obviously have a huge
- 5 number of responses to comments. The question I suppose is
- 6 whether this hearing should be limited to the changes, or do
- 7 you want me to go into comments and the responses to
- 8 comments? The notice suggested it was limited to changes,
- 9 and I prefer to do that. But I want to make sure before I
- 10 do --
- 11 CHAIRMAN BAGGETT: That certainly is my preference.
- 12 That is how we noticed, otherwise we could go all over the
- 13 map.
- 14 MR. OSIAS: Right. I think since we circulated the
- 15 responses to comments is the same as cross. They have
- 16 already been through.
- 17 I have nothing further.
- 18 Thank you.
- 19 CHAIRMAN BAGGETT: With that, cross-examination will
- 20 begin. Start out with Mr. Gilbert.
- 21 Do you have --
- 22 ---00---
- 23 CROSS-EXAMINATION OF IMPERIAL IRRIGATION DISTRICT
- 24 BY MR. GILBERT
- MR. GILBERT: Thank you, Mr. Chairman. I just have a

- 1 couple if they are appropriate.
- 2 Regarding the decline in numbers of the fish, I think
- 3 you mentioned that they were going to be expected to be gone
- 4 at the year 2030. Would the appropriate person --
- 5 MR. CHRISTOPHEL: The information that we have
- 6 available to us suggests that by salinity or when a salinity
- 7 level of 60 parts per thousand is reached, that reproduction
- 8 of tilapia will decline. And again, we are looking at it
- 9 from perspective of the birds that rely on those and use at
- 10 a point when populations of tilapia is most likely to start
- 11 to decline. And then with the mitigation or avoidance
- 12 strategies that we have in place that would avoid that
- impact until 2030.
- 14 MR. GILBERT: Do you expect a decline to be straight
- 15 line or tend to be cyclical, based on other factors external
- 16 from just salinity?
- 17 MR. CHRISTOPHEL: I suspect that it could be a variety
- 18 of things. And I think we acknowledge and recognize that it
- 19 is a very complex system and that salinity is only one part
- of that.
- 21 MR. GILBERT: Thank you.
- That is all I have.
- 23 CHAIRMAN BAGGETT: Mr. Du Bois.
- MR. DU BOIS: No, sir.
- 25 CHAIRMAN BAGGETT: Mr. Rodegerdts.

- 1 MR. RODEGERDTS: I guess I have nothing.
- 2 CHAIRMAN BAGGETT: Mr. Rossmann.
- 3 MR. ROSSMANN: Yes, sir.
- 4 ---00---
- 5 CROSS-EXAMINATION OF IMPERIAL IRRIGATION DISTRICT
- 6 BY MR. ROSSMANN
- 7 MR. ROSSMANN: Good morning. For Dr. Miller and Mr.
- 8 Highstreet and Mr. Christophel, I'm Tony Rossmann. I
- 9 represent the County of Imperial as contrasted to the
- 10 Imperial Irrigation District.
- 11 Ms. Harnish, you testified that your document
- 12 incorporates the files from the Implementation Agreement and
- the QSA; is that correct?
- MS. HARNISH: That's correct.
- 15 MR. ROSSMANN: Is it your intention to also include
- those in the Final EIS that you provide to this Board?
- MS. HARNISH: You mean to include copies to them?
- 18 MR. OSIAS: We did.
- 19 MS. HARNISH: Did you say we did?
- MR. OSIAS: She may not know.
- 21 MS. HARNISH: I didn't provide the copies.
- 22 MR. ROSSMANN: Let me just make sure I have the right
- 23 documents here. I assume that you have seen those
- documents, the finals?
- MS. HARNISH: I have seen the QSA, PEIR and the

- 1 administrative file of the EIS, which was provided by the
- 2 Bureau. Yes, I have seen those.
- 3 MR. ROSSMANN: Maybe I should -- your Honor, let me
- 4 just interrupt and perhaps inquire of counsel if he is
- 5 planning to make his submission to include these, then I
- 6 won't identify these as separate.
- 7 MR. OSIAS: These were supposedly sent here directly
- 8 by the Bureau, and I see Mr. Fecko shaking his head yes.
- 9 CHAIRMAN BAGGETT: They were.
- 10 MR. OSIAS: When they were sent to you.
- 11 CHAIRMAN BAGGETT: They will be entered into the
- 12 record.
- MR. OSIAS: Is this the one you are interested in?
- MR. ROSSMANN: Yes.
- 15 For the record, let me just see what you have.
- Is it your -- let me just ask if these have been served
- on all the parties to this proceeding?
- 18 MR. OSIAS: Yes.
- 19 MR. ROSSMANN: I will just represent, your Honor, that
- I have not seen this, the second volume of the
- 21 Administrative Draft, but at least the one purpose I wanted
- 22 to clarify that these were going to be introduced so that we
- 23 didn't have to independently introduce them.
- 24 So just for the record, I haven't seen this second
- volume. I received a CD-ROM that had the first volume.

- 1 Ms. Harnish, let me come to the characterization, then,
- 2 of the Inadvertent Implementation Agreement, that is to say
- 3 this document which is apparently in two volumes. It is
- 4 called an Administrative Final EIS.
- 5 Why does it have the adjective "administrative" in
- 6 front of it, if you know?
- 7 MS. HARNISH: My understanding is the Bureau is still
- 8 -- is having their final review. They've assured IID that
- 9 it would not change and provided it in that context.
- 10 MR. ROSSMANN: We do not have a Final Environmental
- 11 Impact Statement from the Bureau on the Implementation
- 12 Agreement?
- MS. HARNISH: That's correct.
- 14 MR. ROSSMANN: What is the status of the Bureau's
- 15 review of this transfer EIR/EIS that we have been discussing
- this morning?
- 17 MS. HARNISH: They completed their review of this.
- 18 MR. ROSSMANN: They have completed their review?
- MS. HARNISH: Of this EIR/EIS?
- MR. ROSSMANN: Yes.
- MS. HARNISH: Yes.
- MR. ROSSMANN: They have decided -- they have also
- 23 approved this or done a NEPA equivalent of a certification?
- 24 MS. HARNISH: They haven't yet done a NEPA equivalent
- of the certification. They haven't filed it yet with EPA.

- 1 MR. ROSSMANN: Under federal law this is not yet
- 2 considered a certified Final Environmental Impact Statement?
- 3 MR. OSIAS: Clarify. If the EIR has been certified,
- 4 the EIS part is not. When you said "this," I didn't know
- 5 which part you meant.
- 6 MS. HARNISH: IID has certified it for the CEQA portion
- 7 last Friday, the 28th.
- 8 MR. ROSSMANN: IID did not wait for the Bureau to
- 9 complete its certification on the IA Final Environmental
- 10 Impact Statement before it acted, did it?
- MS. HARNISH: No, they didn't. They couldn't.
- 12 MR. ROSSMANN: Could you tell us who your contacts are
- in administering this EIR with the Imperial Irrigation
- 14 District, with whom do you regularly interact in the course
- of preparing this?
- MR. OSIAS: Objection. Relevance.
- 17 MR. ROSSMANN: My purpose in this line of questioning,
- 18 and I guess if counsel is going to force me to give it away,
- 19 perhaps it is not too great of a secret. There has been a
- 20 lot of speculation as to the status of the federal side of
- 21 this document. And whether the Bureau of Reclamation has,
- 22 in fact, been satisfied that this document meets NEPA
- 23 requirements. And so I was just trying to lay the
- 24 groundwork for that, for the level of interaction that these
- 25 preparers have had with the Bureau.

- 1 CHAIRMAN BAGGETT: The objection is relevance.
- 2 MR. ROSSMANN: Yes. This Board is being asked to act
- 3 on this document as an adequate CEQA document. I'm trying
- 4 to lay the groundwork that, first of all, it is incorporated
- 5 in other documents by reference, and, secondly, it may not
- 6 even be a final document since it purports to be a Final
- 7 EIR/EIS. And we were assured in Phase I of these
- 8 proceedings that the District was not going to proceed on a
- 9 two-track process with respect to the federal and state
- 10 certifications, that they would come together.
- 11 So this goes to the point that we raised in our paper
- 12 filed last week: Is this project actually right for this
- 13 Board's review?
- 14 MR. OSIAS: That sounds like a lot of argument. Maybe
- 15 I could summarize my objection as this Board needs an EIR,
- has no requirement to have an EIS. And speculation is
- 17 properly named.
- 18 CHAIRMAN BAGGETT: I'd sustain the objection. We've
- 19 got the EIR. It is certified and before us. That is what
- 20 we need. It won't be the first time, I think, that we had a
- 21 disagreement with federal government on a project. Probably
- 22 not the last.
- 23 MR. ROSSMANN: I just want to reiterate that some -- I
- 24 think some of the questions that I have have already been
- answered. But I guess, Ms. Harnish, I will direct this to

- 1 you, and if one of your colleagues has a more specific
- 2 answer that would be helpful.
- 3 But you have not changed your assessment of growth
- 4 inducing impacts between the Draft and the Final
- 5 Environmental Impact Report?
- 6 MS. HARNISH: That's correct.
- 7 MR. ROSSMANN: You have not changed your definition of
- 8 the baseline?
- 9 MS. HARNISH: That's correct.
- 10 MR. ROSSMANN: In the Final it seemed to me that your
- 11 baseline discussion focused on the Salton Sea. But am I
- 12 correct in assuming that the baseline also remained
- 13 unchanged with respect to the availability of Colorado River
- 14 water within the State of California?
- MR. OSIAS: Objection. At least ambiguous, if not
- misstates, that the notion of baseline in the EIR in any way
- is used to assess water supply to California as a state.
- 18 That is not reviewed in the EIR/EIS, and I don't think that
- 19 phrase "baseline" is used at all in that context. It is a
- 20 project -- it is -- pardon me. It's a baseline for impacts
- 21 on certain resource areas without the project. So when you
- 22 compare the project to it, it is not a baseline of
- 23 California's water use.
- MR. ROSSMANN: Let me just rephrase, your Honor.
- 25 CHAIRMAN BAGGETT: Thank you.

- 1 MR. ROSSMANN: Ms. Harnish, what does the Final
- 2 Environmental Impact Report assume about the enforcement of
- 3 California's 4.4 million acre-feet annual limitation of
- 4 Colorado River water?
- 5 MS. HARNISH: I am going to ask Dr. Eckhardt to respond
- 6 to that since he focused on the development of the
- 7 baseline.
- 8 MR. ROSSMANN: Great.
- 9 DR. ECKHARDT: Could you restate the question, please?
- 10 MR. ROSSMANN: Yes.
- 11 What does the Final Environmental Impact Report assume
- 12 about the level of Colorado River water that will be made
- 13 available to all California users under the 4.4 million
- 14 acre-foot limitation?
- 15 DR. ECKHARDT: First of all, there is no change between
- the Final and the Draft. So the assumptions made related to
- 17 that is that the Secretary would enforce 4.4 on California
- 18 when need be.
- 19 MR. ROSSMANN: The assumption is that there will be a
- 20 4.4 -- there will be entitlement enforcement, for want of a
- 21 better shorthand phrase?
- DR. ECKHARDT: Using that term, that's correct.
- MR. ROSSMANN: So the level of priority for water
- 24 available to Metropolitan Water District will decrease
- 25 dramatically from its present availability?

- DR. ECKHARDT: That would totally depend on the future
- 2 hydrology.
- 3 MR. ROSSMANN: I'm going to put aside surplus.
- 4 Assuming the Secretary declares no surplus. Under the
- 5 baseline condition the quantity of Colorado River water
- 6 available to Metropolitan under its fourth priority will
- 7 decrease dramatically?
- 8 DR. ECKHARDT: If by flow surplus you mean a normal
- 9 year, that is correct. As I understand, the Secretary would
- 10 enforce 4.4.
- 11 MR. ROSSMANN: That is part of the baseline. That is
- the only point I wanted to establish.
- 13 So in that respect there has been no change in the
- 14 Draft and the Final?
- DR. ECKHARDT: That's correct.
- MR. ROSSMANN: Now, Ms. Harnish, let me come back to
- 17 you for this overarching question, and if you want to refer
- 18 back to Dr. Eckhardt that's fine. You have incorporated by
- 19 reference both the QSA and the implementation final
- 20 documents. We will call them final even though one has the
- 21 word "Administrative" in front of it.
- 22 Is that correct?
- MR. OSIAS: Counsel, you mean the EIRs not the QSA
- 24 itself?
- MR. ROSSMANN: Yes. I'm sorry. Thank you for that

- 1 correction.
- 2 You've incorporated by reference the environment
- 3 documents for those two projects?
- 4 MS. HARNISH: Yes, we have.
- 5 MR. ROSSMANN: Therefore, I assume that your
- 6 Environmental Impact Report stands by the conclusions in
- 7 those documents, especially in the area of growth inducement
- 8 where you have incorporated by reference that growth
- 9 inducement analysis?
- 10 MS. HARNISH: Yes.
- MR. ROSSMANN: Mr. Christophel, I want to focus a
- 12 little bit on the air quality or the assumptions about when
- 13 the impacts will be felt at the Salton Sea. I believe you
- 14 testified that you treated for purposes of your analysis
- that the impact will be felt in the year 2030?
- MR. CHRISTOPHEL: Is your question regarding air
- 17 quality?
- 18 MR. ROSSMANN: Regarding the level of the Sea and the
- 19 hydrology of the Salton Sea.
- 20 MR. CHRISTOPHEL: I think if it is an air quality
- 21 question you need to direct it to Dr. Dickey.
- 22 MR. ROSSMANN: Well, let me ask this: I'm looking at
- Page 3-53 of the Final, and it says that shoreline exposure
- 24 caused by the project will not begin until some time after
- 25 the year 2035. And so let me just ask the panel to help me

- 1 reconcile the difference between 2030 and 2035.
- 2 MS. HARNISH: I can answer that question. Because the
- 3 habitat conservation strategy provides water at a level
- 4 greater than the baseline, elevation slightly greater than
- 5 the baseline, is projected to -- there is a five-year period
- 6 after water is discontinued going to the Sea before the
- 7 elevation crosses the baseline. So that is the difference,
- 8 the difference between 2030 and 2035.
- 9 MR. ROSSMANN: Under HCP2 it is your collective
- 10 forecast that there will not be a significant shoreline
- 11 exposure until 2035?
- MS. HARNISH: It won't begin until 2035.
- MR. ROSSMANN: Then let me ask you to turn to Page
- 14 4-126, and I'm looking at the Errata, at the bottom of that
- 15 page. As I read that Errata, it implies that there will be
- 16 16,000 acres of shoreline exposed after the year 2035.
- 17 MS. HARNISH: That is at the end of the project term;
- that would be by 2075.
- MR. ROSSMANN: At the end of the 75-year term?
- 20 MS. HARNISH: That's correct. That would occur between
- 21 2035 and 2075.
- 22 DR. DICKEY: And to add to that, that is 16,000 acres
- 23 may not materialize for some time after 2035.
- Is that clear?
- MR. ROSSMANN: Yes.

- 1 That is the clarification I needed. We haven't had a
- 2 lot of time with these documents, and part of this is truly
- 3 so that we don't proceed with any misconceptions.
- 4 Dr. Dickey, let me ask you this: These moderations, if
- 5 you will, of air quality impacts of flow, if you will pardon
- 6 the phrase, from the implementation of HCP2; is that
- 7 correct?
- 8 DR. DICKEY: What moderation of impact?
- 9 MR. ROSSMANN: The moderation of air quality impacts,
- 10 the reduction of exposed Sea shoreline and the delay in the
- 11 exposure all result because of a decision or a proposed
- decision to implement HCP No. 2?
- 13 DR. DICKEY: I'm going to make a statement and see if
- 14 it responds.
- 15 MR. ROSSMANN: Yes, sir.
- DR. DICKEY: Up through 2035 there wouldn't be an
- 17 increase in sediment exposure, and, therefore, no related
- 18 impacts on air quality from emissions from those sediments.
- 19 MR. ROSSMANN: But if the project of transferring water
- 20 were to be implemented without the adoption of HCP2, then we
- 21 would have the exposed shoreline of 36,000 acres?
- DR. DICKEY: I'm going to defer the hydrology to
- 23 somebody else. And then if we come back to something
- related to emissions or air quality, I will jump back in.
- MR. ROSSMANN: You all contribute to this. That is why

- 1 it is great to have you all here.
- 2 MS. HARNISH: Could you repeat your question?
- 3 MR. ROSSMANN: My question: If the transfer of water
- 4 to San Diego were to be implemented without HCP2 and instead
- 5 HCP1, for example, or no habitat conservation plan, then we
- 6 would be looking at whatever air quality impacts would flow
- 7 from, for example, a 36,000 acre-foot exposure at the Salton
- 8 Sea?
- 9 MS. HARNISH: That is correct. That parallels more
- 10 what was the Draft EIR/EIS, but it was not considered the
- 11 project. Right now the project is considered to be in
- 12 concert with HCP Approach 2, so the impacts are reflected
- 13 accordingly.
- MR. ROSSMANN: Let's focus on HCP2 for a minute.
- 15 Do I correctly understand that HCP2 is unchanged from
- how it was proposed in the Draft?
- MS. HARNISH: It has been refined.
- 18 MR. ROSSMANN: Without asking you to take too much of
- our time, could you summarize those refinements?
- 20 MS. HARNISH: I will defer to Dave Christophel on
- 21 that. He's much more intimate with it.
- 22 MR. CHRISTOPHEL: I believe in the Draft environmental
- 23 documents that it anticipated the delivery of water or
- 24 putting water into the Sea for the duration of the project.
- 25 For the purposes of the HCP, again, we were looking at

- 1 mitigating impacts on fish eating birds, recognizing that
- 2 those impacts would occur under the baseline only until as
- 3 late as 2030. That then drove the period of time that that
- 4 water would be put into the Sea.
- 5 MR. ROSSMANN: But the source of that water -- has the
- 6 source of that water been identified in the Environmental
- 7 Impact Report, the source of the additional water that will
- 8 be placed into the Sea to achieve the results of HCP2?
- 9 MR. CHRISTOPHEL: The source has not been identified.
- 10 The amount of water going to the Sea or the mitigation is
- irrespective of where that water comes from.
- 12 MR. ROSSMANN: Ms. Harnish, is it your view that the
- documents, for example, to carry out HCP2 it is not
- 14 necessary to engage in fallowing agricultural lands within
- 15 the Imperial Valley?
- MR. OSIAS: Counsel, for transfer, or do you mean for
- 17 mitigation?
- 18 MR. ROSSMANN: For mitigation.
- 19 MS. HARNISH: I'm going to have to ask you to restate
- 20 that.
- 21 MR. ROSSMANN: To attain the benefits of HCP2, is it
- 22 necessary -- did your analysis conclude or assume that
- fallowing of lands in the Imperial Valley would be part of
- 24 providing that water supplies?
- MS. HARNISH: The water for mitigation, yes. This

- 1 analysis assumed that the water for -- the water to be
- 2 created for mitigation would be created by fallowing. It
- 3 doesn't preclude other possibilities. But what is evaluated
- 4 in this document is that.
- 5 MR. ROSSMANN: What type of fallowing did the document
- 6 evaluate for purposes of making that water available?
- 7 MS. HARNISH: What type of fallowing?
- 8 MR. ROSSMANN: Yes.
- 9 MS. HARNISH: Nonrotational fallowing.
- 10 MR. ROSSMANN: Nonrotational fallowing. Permanent
- 11 fallowing?
- 12 MS. HARNISH: Nonrotational is defined as greater than
- 13 four years.
- MR. ROSSMANN: Thank you for raising that point,
- 15 because that was another question I had. I do believe I
- 16 read something like that, that talked about a four-year
- 17 program. And maybe I should look at Page 4-63 and see if we
- 18 are in agreement.
- 19 MR. OSIAS: 4-63?
- 20 MR. ROSSMANN: Yes, 4-63.
- 21 That is correct. That just helped me to look at my
- 22 notes. In fact, your testimony is that the rotational
- 23 fallowing would be keeping land out of production for less
- 24 than four years, and that anything longer than that would be
- 25 considered nonrotational or permanent fallowing?

- 1 MS. HARNISH: That is correct. We are not using the
- 2 term "permanent fallowing."
- 3 MR. ROSSMANN: What would be the term that we'd want to
- 4 use?
- 5 MS. HARNISH: Nonrotational fallowing.
- 6 MR. ROSSMANN: Nonrotational fallowing, okay.
- 7 In looking at the Implementation Administrative file
- 8 EIS, which I do not know if you have a copy of that in front
- 9 of you, but let me read from that citation in that
- 10 document.
- 11 MS. HARNISH: Which document?
- 12 MR. ROSSMANN: The administrative file, document one.
- MR. OSIAS: Can I give her mine?
- MR. ROSSMANN: Yes.
- I am looking at Page 3.6-8. In the Bureau's Final on
- the Implementation Agreement I see this sentence. On Lines
- 7 and 8: Rotational fallowing indicates that a particular
- 18 parcel of land would be removed from crop production for no
- 19 more than three consecutive years.
- Is that correct?
- 21 MS. HARNISH: Is it correct that it says that?
- 22 MR. ROSSMANN: Yes. Have I correctly understood --
- 23 have I correctly read from this document?
- MS. HARNISH: You've correctly read from the document.
- MR. ROSSMANN: Am I correct in perceiving a discrepancy

- 1 here between what the transfer EIR considers rotational
- 2 fallowing and what the Bureau's document considers
- 3 rotational fallowing?
- 4 MS. HARNISH: It may be a slight inconsistency in the
- 5 interpretation of the Statewide Farmland Mapping Program
- 6 requirements which says less than four years. I mean, I
- 7 don't know exact words. So they have characterized it as no
- 8 more than three consecutive years, and we've said less than
- 9 four years. Doesn't seem like a huge inconsistency to me.
- 10 MR. ROSSMANN: With respect to what we might call
- 11 nonrotational fallowing, I assume that you all would agree,
- 12 and, Ms. Harnish, I will direct this at you, that you would
- 13 agree with the QSA Final EIR that to do long-term or
- 14 nonrotational fallowing would require a change in the
- 15 California Water Code?
- MR. OSIAS: Objection. Calls for legal conclusion.
- 17 MR. ROSSMANN: I'm just asking her if she stands by the
- 18 statement in the document that they've incorporated. On
- 19 that one I would ask you to look at Page L-3 of the QSA
- 20 Final EIR.
- MS. HARNISH: I need a copy of that.
- 22 MR. ROSSMANN: I will give you my copy as soon as I
- 23 turn to it. Maybe your counsel has one.
- MR. OSIAS: Volume what?
- MR. ROSSMANN: What I have here, your Honor, is

- 1 something entitled Comment Letters Received and Response to
- 2 Comments.
- 3 Let me ask you to turn to Page L-3 there.
- 4 MR. OSIAS: What page?
- 5 MR. ROSSMANN: L-3.
- 6 MS. HARNISH: L-3.
- 7 MR. ROSSMANN: Let me ask this question and then I want
- 8 to come back to a technical point. What I am looking at,
- 9 Ms. Harnish, is Paragraph 7 on that page.
- 10 MS. HARNISH: There is one paragraph on my Page L-3.
- 11 MR. ROSSMANN: Maybe we don't have the same document.
- MR. HARNISH: Volume 2, Comments and Responses.
- 13 MR. OSIAS: You don't have the same document.
- 14 MR. ROSSMANN: Your Honor, I will just represent that
- 15 the document I am holding, entitled Comment Letters Received
- on the QSA, is the only document that I have received from
- 17 the QSA authorities, and I assumed that that was, in fact,
- 18 the Final. And it is a separately bound document.
- 19 CHAIRMAN BAGGETT: May I ask, we have had a number of
- 20 documents that aren't in evidence. What does IID plan to
- 21 introduce?
- 22 MR. OSIAS: We plan to introduce the Final EIR/EIS,
- 23 which incorporates certain documents. We will introduce
- 24 them all.
- 25 CHAIRMAN BAGGETT: These will all be incorporated?

- 1 MR. OSIAS: Yes. They were all served, at least I
- 2 will represent that the EIR from the IA, which is the
- 3 federal document, was served directly by them on the
- 4 parties and on the Board.
- 5 MR. OSIAS: And PEIR that relates to the QSA was
- 6 directly served by SAIC, I believe. We served the EIR/EIS
- 7 that incorporated them. I have received from them two
- 8 volumes, and I will admit that the cover that Mr. Rossmann
- 9 has and my cover do not look the same.
- 10 MR. ROSSMANN: Your Honor, I think now I see why we
- 11 have that situation. I will represent that I have not been
- 12 served with the entire file EIR and the QSA. What I did
- 13 was the comments. So obviously I think, maybe not so
- 14 obviously, what the authors of this document did was to meet
- 15 their CEQA requirements of responding to the individual
- 16 comments of public agencies, put all those comments in a
- 17 separate document and shipped those out right away to make
- 18 the ten-day rule. So what this document probably consists
- 19 of is experts from those two large volumes that Mr. Osias
- 20 has on his desk. So I think we are in a situation where the
- 21 parties have not all been served with the complete documents
- that are incorporated by reference.
- MR. OSIAS: I can only tell you that we have been
- informed by SAIC that they served everybody on the list.
- 25 We'll get a certification of service.

- 1 CHAIRMAN BAGGETT: Please, that will be helpful.
- 2 MS. HASTINGS: At least on behalf of the San Diego
- 3 County Water Authority we can represent that we have, in
- fact, received the Programmatic EIR QSA.
- 5 MR. ROSSMANN: As the lead agency or one of the
- 6 so-called agencies, I would have hoped you would have
- 7 received that.
- 8 MS. HASTINGS: As a service as a hearing participant.
- 9 MR. ROSSMANN: Ms. Harnish, let me give you my copy of
- 10 Page L-3 and what is represented as a response to Imperial
- 11 County's comments on that document, and ask you to look at
- 12 Paragraph 7 of that response to Imperial County's
- 13 comments.
- 14 If IID is incorporating this document by reference, am
- 15 I correct in assuming that the position of IID is that in
- order to carry out what that paragraph refers to as
- 17 permanent fallowing requires a change in the California
- 18 Water Code?
- 19 MR. OSIAS: I'm sorry, Counsel, are you asking her
- 20 IID's position?
- 21 MR. ROSSMANN: I am asking her if, yes, incorporating
- 22 that document that their Final EIR agrees with this position
- 23 which they have incorporated, that a change in the
- 24 California Water Code is required for what that paragraph
- 25 refers to as permanent fallowing.

beyond whether this is, in fact, incorporated in the EIR.

MR. OSIAS: I object to the extent the question goes

- 3 Her knowledge of IID's position on legal matter is not --
- 4 MR. ROSSMANN: I did misspeak when I said IID's
- 5 position. I thought I corrected that. What I am asking for
- 6 is: Does the Final EIR of Imperial, which incorporates the
- 7 QSA Final EIR, adopt this position that permanent fallowing
- 8 requires a change in the California Water Code?
- 9 MS. HASTINGS: Maybe an objection/clarification. Given
- 10 the fact that none of the other parties in the room have at
- 11 least been able to look at, review, the document that you
- 12 are talking about, can we at least read into the record the
- 13 statement that you are referring to?

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- MR. ROSSMANN: That is a constructive suggestion.
- 15 Perhaps Ms. Harnish could read into the record Paragraph 7.
- MS. HARNISH: I would be happy to. This is on Page L-3
- 17 of Comment Letters Received on the Implementation of the
- 18 Colorado River Quantification Settlement Agreement
- 19 Environmental Impact Report and Response to Comments, dated
- 20 June 13th, 2002. Page L-3, Paragraph 7.
- 21 Your comment is noted, IID recognizes that a
- 22 conflict exists between Water Code Section
- 23 1011 as currently codified and the use of
- 24 permanent land fallowing as a source of
- 25 conserved water. IID does not and has not in

- 1 the past assumed that nontemporary IID $\,$
- 2 permanent fallowing can become part of the
- 3 purpose of the IA and part of the project of
- 4 the QSA without addressing the provisions of
- 5 Section 1011. Should IID ever wish to
- 6 include permanent land fallowing as a source
- 7 for any portion of the conserved water to be
- 8 transferred under the QSA, IID recognizes
- 9 that legislative action would be needed to
- 10 address the conflicts with Water Code Section
- 11 1011. (Reading.)
- 12 MR. ROSSMANN: Let me make it real simple and avoid
- 13 objections on legal conclusions.
- 14 You have no reason to doubt that that is part of the
- 15 QSA Final EIR, do you?
- 16 MS. HARNISH: No.
- 17 MR. ROSSMANN: You have that Final EIR in your Final
- 18 EIR?
- 19 I think, your Honor, that line of questioning -- I
- 20 realize that on redirect counsel may want to come back to
- 21 that, but I think that that is an efficient way to deal with
- 22 that issue.
- Thank you.
- Sorry for the trouble, but we all learned something out
- of that anyway, beyond the Water Code.

- 1 Dr. Dickey, let me come back to you. I'm sorry to run
- 2 around here. I just had my notes that are probably not in
- 3 the most logical order.
- The emission credits that you described in your Air
- 5 Quality Mitigation Plan, do I correctly read the Final as
- 6 suggesting that those would not be confined to emission
- 7 credits within the Imperial Valley, that, in fact, there
- 8 might be trading outside of the Imperial Valley Air
- 9 Pollution Control District? I could give you a page
- 10 reference.
- DR. DICKEY: That would be helpful.
- MR. ROSSMANN: Hang on a second.
- 13 Well, sir, I think it would be somewhere in Section
- 3.12 which is your Master Response on air quality.
- 15 DR. DICKEY: The Master -- just for the record, the
- Master Response on air quality is Section 3.9.
- MS. HARNISH: There is several.
- 18 MR. ROSSMANN: There are several. You're right.
- 19 MS. HARNISH: There is one on the Salton Sea.
- DR. DICKEY: I believe this one had a monitoring
- 21 mitigation plan in it.
- MR. ROSSMANN: Yes, that is where I think it would be.
- 23 DR. DICKEY: Your question about the interpretation of
- this again?
- MR. ROSSMANN: About the offsets. I think if you will

- 1 look at Page 3-51, according to my notes there is reference
- 2 to neighboring districts?
- 3 DR. DICKEY: Right:
- 4 MR. ROSSMANN: For example, if PM-10 were to be
- 5 generated at the Salton Sea, one possible implementation of
- 6 this mitigation would be to find some PM-10 that is being
- 7 discharged in the Southern California Air Quality Management
- 8 District and work out an emission trade.
- 9 MR. OSIAS: Just one second so I can clarify the
- 10 record, and perhaps the witness can read.
- 11 I see no reference to neighboring districts in this
- 12 section.
- 13 MR. ROSSMANN: Let me get my own document in front of
- 14 me. But I am asking the witness. He was the one who
- 15 formulated this.
- MR. OSIAS: I want to make sure he is looking at the
- 17 right part.
- 18 MR. ROSSMANN: Let's start without reference to the
- 19 document itself. Is part of your mitigation plan that
- 20 potential for emission trading with neighboring districts
- and not just the Imperial Valley Air Pollution Control
- 22 District?
- DR. DICKEY: I don't believe that that is specified.
- 24 Imperial County Air Pollution Control District is cited as
- 25 an example. The principle is the use of credits to offset

- 1 impacts.
- 2 MR. ROSSMANN: Right. I guess one reason I was
- 3 thinking of neighboring districts, sir, is it looks to me on
- 4 the bottom of Page 3-51 that the phrase "local air pollution
- 5 control districts" appears in the plural. And so that would
- 6 have to be something outside of the Imperial County Air
- 7 Pollution Control District.
- 8 DR. DICKEY: It is not a statement that impacts are
- 9 expected in multiple districts, if that is what you are
- 10 getting at. That is what is not.
- 11 MR. ROSSMANN: The impact would just be in the Imperial
- 12 Valley?
- 13 DR. DICKEY: There is no prediction of the location and
- 14 extent.
- MR. ROSSMANN: Of these predictions. And no
- 16 specification --
- 17 DR. DICKEY: In this passage.
- 18 MR. ROSSMANN: How about in your assessment, generally?
- 19 Is it your view that the impacts, air impact, would be
- 20 confined to the Imperial Valley and Imperial County Air
- 21 Pollution Control District?
- DR. DICKEY: It is stated quite clearly that your
- 23 detail assessment of the scale and distribution of those
- 24 impacts is very difficult to project. It's in this section.
- MR. ROSSMANN: I do recall.

- 1 By the same token, then, the mitigation plan to deal
- 2 with those presently remains unspecified, and could include
- 3 more -- it could include trading to districts outside of the
- 4 Imperial Valley?
- 5 DR. DICKEY: The first question, which was that the
- 6 mitigation plan remains unspecified, I would answer that
- 7 there is some specification contained in this section.
- 8 MR. ROSSMANN: Yes, sir.
- 9 DR. DICKEY: And the principle of mitigation extends to
- 10 the location of those impacts.
- 11 MR. ROSSMANN: Well, as I read this document, and I am
- 12 asking you to tell me if I am incorrect, one possible
- mitigation would be to engage in emissions trading,
- 14 emissions trading from emissions that originate outside of
- 15 the Imperial Valley Air Pollution Control District, Imperial
- 16 County?
- DR. DICKEY: I apologize for not being deeply
- 18 experienced in pollutant credit trading. So what I would
- imagine is that a tradable pollutant credit would have to be
- 20 in the area of impact. You have to trade apples for
- 21 apples.
- 22 So, if you, for instance, have a pollutant credit from
- 23 New Mexico, just to pick something extreme, and you want to
- 24 mitigate something in Massachusetts, that doesn't work, if
- 25 it is a local impact. Likewise it would be the same for air

- districts as distributed in California. You have to trade
- 2 impacts that are reasonably local to the impact.
- 3 MR. ROSSMANN: So it would be a cause of concern, then,
- 4 if future emissions were to be generated at the Salton Sea
- 5 and the offset was to credit that against emissions that
- 6 generated, for example, in San Bernardino?
- 7 DR. DICKEY: I think that is a question better answered
- 8 by the air pollution control district. They have criteria
- 9 for these programs, and they have to deal with their basin
- 10 compliance standards, ambient air quality standards. And if
- 11 these -- if the trade enables them to achieve those goals,
- 12 then I would assume that the trade would be approvable.
- MR. ROSSMANN: Thank you, sir.
- 14 In your analysis here in the Final EIR, as I recall,
- 15 you spent considerable effort comparing the Salton Sea
- projected air quality experience with that at the Owens Dry
- 17 Lake; is that correct?
- 18 DR. DICKEY: We did include a discussion of that. I
- 19 would say it is relatively brief.
- 20 MR. ROSSMANN: Did you include a discussion of the
- 21 comparison with Mono Lake?
- DR. DICKEY: We mentioned Mono Lake. It was part of
- 23 the comparison.
- 24 MR. ROSSMANN: Could you take the time to show me where
- 25 you mention Mono Lake? Because I read that pretty carefully

- looking for that comparison and I didn't see it. So I don't
- 2 want to leave here today with the wrong impression.
- 3 MR. OSIAS: In the interest of time, on the top of Page
- 4 3-50.
- 5 DR. DICKEY: Thank you.
- 6 I just found it as well.
- 7 MR. ROSSMANN: Well, let's read the sentence. I see
- 8 the word "Mono" in one sentence on this page. Maybe it
- 9 appears in more than one place.
- 10 Would you just read for the record the reference to
- 11 Mono Lake in this Page 3-50?
- 12 DR. DICKEY: Sure.
- 13 Such exposure at Owens and Mono Lake
- 14 generated unmistakable dust emissions.
- 15 (Reading.)
- MR. ROSSMANN: Right. And I see later on a sentence,
- 17 just to help us along here, the dust mitigation measures
- 18 studied and under implementation at other lake beds such as
- 19 Mono and Owens may not be feasible or practical at the
- 20 Salton Sea.
- DR. DICKEY: I see that sentence.
- MR. ROSSMANN: I didn't see any other comparisons
- 23 between Owens -- between the Salton Sea and Mono Lake that
- 24 paralleled the several pages of discussion and comparison.
- In fact, what we are reading from is from a heading that is

- 1 entitled Similarities to and Differences from Owens Lake.
- 2 And so-- am I correct? I see graphs here and tables,
- 3 and Dr. Smith is here to keep me honest about which are
- 4 which.
- 5 DR. SMITH: Chart.
- 6 MR. ROSSMANN: Charts, thank you, sir.
- 7 That compare Salton Sea and Owens Lake. But I don't
- 8 see similar comparisons for Mono Lake.
- 9 DR. DICKEY: The comparison is primarily between Salton
- 10 Sea and Owens Lake. Mono Lake is mentioned in the two
- 11 locations that you cite because it is relevant at those two
- 12 locations. I think if you look at the context of the
- 13 section, it will be relatively clear.
- 14 MR. OSIAS: If I might because this may come up again
- 15 and again. This last section of discussion is asking for,
- 16 besides assistance and location of text, to explain a
- 17 response to comment, not the change in the EIR/EIS. If it
- 18 was just help me find it, we got through that. But if we
- 19 are really going to debate the merits of a response, that
- 20 was the purpose of the limitation that I discussed with the
- 21 Chair before.
- 22 MR. ROSSMANN: I appreciate that. Let me protect those
- 23 who follow me since I am now done. I was not asking for
- 24 that defense, and your Honor is right. If we got into the
- 25 merits of this, we could be here a long time. We may well

- be at some point.
- 2 However, the testimony was that there were two changes
- 3 in this final document, the air mitigation plan and the
- 4 treatment of the HCPs. So I was focusing on that air
- 5 mitigation plan.
- 6 Thank you very much, your Honor.
- 7 Thank you, members of the panel.
- 8 CHAIRMAN BAGGETT: Thank you.
- 9 MR. ROSSMANN: I think I have some of my papers up
- 10 there. I should probably get those back.
- 11 CHAIRMAN BAGGETT: Mr. Fletcher, how long?
- MR. FLETCHER: I would say over a half hour.
- 13 CHAIRMAN BAGGETT: Over a half hour.
- 14 Let me just get an idea of how -- nobody is here from
- 15 National Wildlife.
- Audubon, do you have lengthy cross? I'm just trying to
- 17 get an idea of cross.
- 18 MR. YATES: I don't think it is lengthy.
- 19 CHAIRMAN BAGGETT: Sierra Club and PCL are not
- 20 represented here today.
- 21 Salton Sea.
- MR. KIRK: Extensive.
- 23 CHAIRMAN BAGGETT: "Extensive" meaning one hour?
- MR. KIRK: Yes.
- 25 CHAIRMAN BAGGETT: Two hours?

- 1 MR. KIRK: If you give it to me.
- 2 CHAIRMAN BAGGETT: This is limited to the changes. I
- 3 want people to keep that in mind. We've already been
- 4 through I don't know how many hours on the Mono Lake air
- 5 issue already.
- 6 Colorado Indian River Tribes aren't here.
- 7 San Diego.
- 8 MS. HASTINGS: Maybe one.
- 9 MR. OSIAS: Hour?
- 10 MS. HASTINGS: Question.
- 11 CHAIRMAN BAGGETT: One question. I guess at that point
- we will see if there is any redirect.
- 13 Let's take an early lunch. Some of us have been up
- 14 since five. At least one of us in this room has, even
- though we didn't start till ten. Long travel for a lot of
- 16 us.
- 17 Let's take an early lunch and come back at 12:30.
- 18 We'll go with Defenders. I'm willing to go late. Try to
- 19 get done today, that would certainly be my preference. I
- assume everybody else's.
- Okay, recess.
- 22 (Luncheon break taken.)
- 23 ---000---

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---000---2 CHAIRMAN BAGGETT: Let's go back on the record. 3 4 Mr. Du Bois. 5 MR. DU BOIS: Mr. Baggett, your Honor, I plead fossilized brain at the time that I was offered an 6 opportunity to cross-examine. May I ask your indulgence in 8 my appearance now? CHAIRMAN BAGGETT: Is there any objection? 10 MR. YATES: Truth is a defense. MR. OSIAS: With the expressed no precedent rule. 11 12 CHAIRMAN BAGGETT: No precedent rule. ---000---13 14 CROSS-EXAMINATION OF IMPERIAL IRRIGATION DISTRICT BY MR. DU BOIS 15 16 MR. DU BOIS: Thank you. 17 I think all of you know me. I am Bill Du Bois, I am 18 representing myself and my family in this issue. I am a landowner in Imperial Valley and have been a farmer. 19 20 I think I will start my questions with Ms. Harnish as

AFTERNOON SESSION

24 Is that correct?

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MS. HARNISH: That is correct.

the proposed transfer on Salton Sea.

the team leader. And explain that as I understand the Final

EIR/EIS, HCP2 is the only option to mitigate the impacts on

- MR. DU BOIS: HCP2 means, as I understand it, some
- 2 70,000 acres of presently farmed land will be left dry; is
- 3 that correct?
- 4 MS. HARNISH: That is not exactly correct.
- 5 MR. DU BOIS: What is exactly correct?
- 6 MS. HARNISH: Actually, the HCP2 doesn't specify where
- 7 the water could come from for mitigation. What is required
- 8 for the HCP doesn't say it must come from fallowing. The
- 9 EIR/EIS evaluates that it could -- evaluates it coming from
- 10 fallowing in Imperial Valley.
- 11 MR. FLETCHER: May I ask a point of clarification? Are
- we talking about HCP2 or HCP that is in the Final EIR? Just
- 13 a question.
- 14 MR. OSIAS: Objection. Ambiguous. That is his
- 15 objection.
- 16 CHAIRMAN BAGGETT: I understand.
- 17 MS. HARNISH: I'm sorry. I'm referring to the Salton
- 18 Sea Habitat Conservation Plan in the Final EIR, formerly
- 19 known as HCP2.
- 20 MR. DU BOIS: How many acre-feet, then, would that
- 21 entail?
- MS. HARNISH: Well, the water for mitigation, the
- amount of water required for mitigation, would be dependent
- on what type or how the water is created for transfer. So
- 25 the water for transfer could be created through efficiency

- 1 conservation measures or fallowing.
- 2 So the amount of required via fallowing to create water
- 3 for mitigation would depend on how the water for transfer is
- 4 created. The HCP would create enough water to match the
- 5 baseline, to match the reduction in inflows. That reduction
- 6 in inflows would vary in depending how the water is created.
- 7 So the implementation of the Salton Sea Habitat Conservation
- 8 Strategy doesn't assume that all of the water that --
- 9 doesn't assume 75,000 acres because it doesn't assume that
- 10 the water for transfer -- that it doesn't require that the
- 11 water for transfer be created via fallowing.
- 12 MR. DU BOIS: There is some question whether it might
- all be created by on-farm conservation?
- MS. HARNISH: The current EIR/EIS preserves the
- 15 flexibility that the water could be created through
- 16 conservation. It does not -- it doesn't consider it
- 17 practical to create the 300,000 acre-feet for transfer using
- 18 conservation measures and then do another -- have to create
- 19 mitigation water using fallowing. It is not considered
- 20 practical, so the HCP that is assessed looks at fallowing.
- 21 MR. DU BOIS: Let me ask it this way: As you
- 22 anticipate the affect of mitigation, would it entail
- fallowing on more or less than, say, 50,000 acres?
- MS. HARNISH: To create the --
- MR. DU BOIS: The mitigation water.

- 1 MS. HARNISH: To create the mitigation water, again, it
- 2 could depend on how the water is created for transfer. If
- 3 the water created for transfer is created through fallowing,
- 4 then an additional 25,000 would be required for the
- 5 mitigation water, approximately, depending on what acres are
- 6 used and historical use of those acres.
- 7 MR. DU BOIS: In that case, how would this water, which
- 8 is now used to irrigate farmland, be physically routed to
- 9 the Sea?
- 10 MS. HARNISH: I don't know the answer to that
- 11 question.
- 12 MR. DU BOIS: Any of the other witnesses know?
- 13 DR. ECKHARDT: I don't know specifically. There could
- 14 be several ways it could be routed to the Sea.
- 15 MR. DU BOIS: Would that be left up to the Irrigation
- 16 District or who would make that choice?
- DR. ECKHARDT: I really don't know. I am sure the
- 18 Irrigation District would have input into that decision.
- MR. DU BOIS: Would one option be to dump it into the
- 20 drains, say, at midpoint or headwaters and let it flow into
- 21 the Sea?
- 22 DR. ECKHARDT: I am sure there are many options. It's
- going to depend on infrastructure, biological impacts, all
- the various components of that would have to be considered,
- 25 including Imperial Irrigation District operations or whether

- 1 that could handle those types of things. There are too many
- 2 factors for me to say could we just put in the midpoint of
- 3 the drains at this point.
- 4 MR. DU BOIS: It could simply be a matter of
- 5 decreasing the efficiency of the distribution system and
- 6 dumping it at the end of the canal, of each canal?
- 7 DR. ECKHARDT: Again, that possibly could be one way to
- 8 do it. It's going to depend on the amount and all of the
- 9 potential effects of doing it that way.
- 10 MR. DU BOIS: As you may anticipate, part of my chief
- 11 interest in this matter is what will be the effect on our
- 12 drain ditches, because I think our drain system is essential
- 13 to farming. And so I wondered if you have any comment on
- 14 what will be the effect on our drain ditches, Ms. Harnish?
- 15 MS. HARNISH: I think I would need a more specific
- 16 question. But I would also defer to either Dave Miller or
- 17 John Eckhardt, depending on what type of impact on the drain
- 18 you are referring to.
- 19 DR. ECKHARDT: There could be -- obviously, there could
- 20 be all types -- all different types of effects of putting
- 21 drain water in the drains, and that is what I don't know at
- 22 this point. And those vary from biological to hydrologic
- and hydraulic effects in those drains. So there would
- 24 certainly be effects to look at when that decision is made.
- MR. DU BOIS: There is something going on concurrently

- 1 with this campaign to transfer water, and that is the effort
- 2 of the Colorado River Regional Water Quality Control Board
- 3 to reduce the nutrients and the silt in our drain ditches.
- Was that taken into consideration as you must have
- 5 considered ways to get the water to the Sea? And was that
- one of the issues that was taken into consideration?
- 7 DR. MILLER: Yes, it was. We were aware of the TMDL
- 8 development being in the area. This is not a change in the
- 9 project for you. This doesn't have to do with the HCP. But
- 10 most of the water conserved by on-farm conservation would be
- 11 tailwater reduction. And that reduction in tailwater
- 12 corresponds or would bring about a reduction in sediment
- 13 loading to the drains. And a reduction in the loading of
- 14 nutrients, pesticides, that are transported through
- 15 tailwater either as chemicals that are attached to sediment
- 16 or as dissolved chemicals.
- 17 MR. DU BOIS: Let me ask you a follow-up question to
- 18 that. What would be the effect of the remaining total flow,
- 19 the water quality of that total flow remaining in the drain
- 20 ditches?
- 21 MR. OSIAS: After the HCP, is that the question?
- MR. DU BOIS: Yes, yes. Pardon me.
- DR. MILLER: As John explained, at this point I do not
- 24 believe there is an operating plan for routing mitigation
- 25 water from wherever, whatever point it is generated to the

- 1 Sea, so I don't want to speculate on how that would work.
- 2 MR. DU BOIS: It is reasonable to conclude there is
- 3 considerable hazard to the operation of our farming system?
- 4 MR. OSIAS: Objection. The question is ambiguous.
- 5 Hazard from what?
- 6 CHAIRMAN BAGGETT: Could you restate your question?
- 7 Sustained.
- 8 MR. DU BOIS: Let me put it this way: Have you
- 9 anticipated whether the water quality in the tile lines and
- in the effluent will become an issue?
- 11 MR. OSIAS: Objection. With respect to what? I assume
- we are focused on the HCP.
- MR. DU BOIS: Let me lay a background for this.
- 14 CHAIRMAN BAGGETT: Sustained.
- 15 MR. DU BOIS: I have experienced quite a bit of history
- in the Westlands Water District when their tile system was
- 17 terminated.
- 18 Are you aware of that situation?
- DR. MILLER: Yes, I am.
- MR. DU BOIS: You are?
- DR. MILLER: Yes, I am.
- MR. DU BOIS: My question then is: Have you
- 23 anticipated any danger that may occur to Imperial for a
- 24 termination of or a diminution of our tile system?
- MR. OSIAS: Objection. It calls for an answer beyond

- 1 the scope of the HCP. I don't think we have established any
- 2 foundation that the HCP mitigation water will or will not
- 3 get to the Sea through tile lines. This question is about
- 4 injury to tile lines.
- 5 CHAIRMAN BAGGETT: I understand. Sustained.
- 6 Can you --
- 7 MR. DU BOIS: I think I have considerable questions now
- 8 as a result of the answers and the concerns about the
- 9 questions that I am forewarned that we are in a hazardous
- 10 situation, and that is why I wanted to know.
- 11 If our tile lines are --
- 12 CHAIRMAN BAGGETT: I understand that. But somehow can
- 13 you -- I think the objection, one, was you've got to somehow
- 14 establish that that is even in the EIR, they dealt with tile
- 15 lines or said water was coming from tile lines. Maybe you
- want to ask some questions to establish that water -- in
- fact, they've looked at that as a way the water is to be
- 18 transported. The objection was that is a foundation, that
- 19 we don't know that that is a fact in the EIR. That hasn't
- 20 been brought out.
- 21 MR. OSIAS: I think the other part is, Mr. Chairman,
- 22 that, of course, the Draft EIR had fallowing as an
- 23 alternative. We had witnesses up here that they had plenty
- of opportunity to cross-examine on all the impacts of
- 25 fallowing. There is no change to those alternatives. This

- 1 is a creation of transfer water. The change is with respect
- 2 to an HCP now which causes water to be put into the
- 3 Sea. Mr. Du Bois has established that that is the case.
- 4 Then his question was how does it get there, and then he
- 5 jumps to --
- 6 CHAIRMAN BAGGETT: I understand. Mr. Du Bois, there is
- 7 a gap. The objection was you haven't -- you're over here.
- 8 You haven't closed that gap. I am trying to help you with
- 9 that since --
- 10 MR. OSIAS: I also don't want to open the door for just
- 11 fallowing questions again.
- 12 CHAIRMAN BAGGETT: I understand.
- 13 MR. DU BOIS: I understand the concern. But when the
- 14 witnesses say that they don't know how the water is going to
- 15 get to the Sea --
- 16 CHAIRMAN BAGGETT: That is what they've said. You can
- 17 make that argument when you argue in your closing, you can
- 18 bring that up. This isn't the place to do that now.
- 19 MR. DU BOIS: I want to ask a question and that is:
- 20 What is the difference between Imperial Irrigation District
- 21 system, drainage system, and Westlands drainage system?
- 22 What is the difference that would protect us from having our
- tile lines cemented closed?
- 24 MR. OSIAS: Objection. Exceeds the scope of change to
- the EIR/EIS.

- 1 CHAIRMAN BAGGETT: The purpose that -- I would sustain
- 2 that. The purpose is to only changes between the Draft and
- 3 the Final, and that wasn't testified to today at all or
- 4 wasn't in any of the written comments about closing the tile
- 5 lines or any of that, to my knowledge, unless somebody can
- 6 show me where that is. That is beyond what we are here
- 7 for. There was no testimony to that effect.
- 8 MR. DU BOIS: I think I have the answer.
- 9 CHAIRMAN BAGGETT: You will get a chance to argue with
- 10 us when you come up with the closing.
- 11 MR. DU BOIS: Thank you very much.
- 12 CHAIRMAN BAGGETT: Thank you.
- 13 Mr. Fletcher, Defenders of Wildlife.
- 14 ---00---
- 15 CROSS-EXAMINATION OF IMPERIAL IRRIGATION DISTRICT
- 16 BY DEFENDERS OF WILDLIFE
- 17 BY MR. FLETCHER
- 18 MR. FLETCHER: I am Brendon Fletcher, and I represent
- 19 Defenders of Wildlife.
- 20 I would like to start out with a few questions about
- 21 how and when water would be supplied to the Sea under the
- 22 new Habitat Conservation Plan, the strategy for the Salton
- 23 Sea.
- 24 How will the annual amount of water to be supplied to
- 25 the Sea be determined? And I think that may be Mr.

- 1 Christophel, but if somebody else is more appropriate that
- 2 is fine.
- 3 MS. HARNISH: He's looking at Dr. Eckhardt.
- 4 DR. ECKHARDT: You're asking an operational question
- 5 and, of course, our analysis doesn't necessarily deal with
- 6 the exact operational issues, so I'd only have to
- 7 hypothesize how that would be done.
- 8 So, that is the best I can do under the situation.
- 9 MR. FLETCHER: Can I ask you to turn to Page 3-37, and
- 10 toward the bottom of the page under the heading Mitigation
- 11 Water to the Sea, five lines down, six lines down, the
- 12 sentence beginning "The annual amount."
- 13 Could you read that for me, please?
- 14 DR. ECKHARDT: The annual amount of mitigation water
- 15 would be equal to the actual flow reduction
- 16 caused by the water conservation transfer
- 17 component of the project plus or minus an
- 18 amount of water necessary to maintain the
- 19 target salinity trajectory. (Reading.)
- 20 MR. FLETCHER: So am I correct in understanding that to
- 21 describe how the annual amount of water will be supplied to
- the Sea will be determined?
- DR. ECKHARDT: Yes. That is what I would call a
- 24 guiding statement, that isn't actually how, that isn't the
- 25 implementation of it. That would be the guide for the

- 1 implementation.
- 2 MR. FLETCHER: If the salinity of the Sea under the new
- 3 HCP reaches 60 parts per thousand, IID's obligation to
- 4 supply water to the Sea will cease; is that correct?
- 5 MS. HARNISH: Yes.
- 6 MR. FLETCHER: That is projected, we can look up at
- 7 Figure 3.5-1 which is also on 3-37. That is directed, the
- 8 mean projection is the year 2023?
- 9 MS. HARNISH: That's correct.
- 10 MR. FLETCHER: If salinity reaches 60 parts per
- 11 thousand before 2023, as you project in the baseline, due to
- 12 factors beyond IID's control, then IID's obligation will
- 13 cease at the time that it actually reaches 60 parts per
- thousand; is that correct?
- 15 MS. HARNISH: That's correct.
- 16 MR. FLETCHER: That is because it wouldn't be fair to
- 17 hold IID responsible for impacts to the Sea that aren't a
- 18 result of its actions. Is that basically the idea?
- 19 MS. HARNISH: That's right.
- 20 MR. FLETCHER: Let's say salinity in the Salton Sea
- 21 increases at a rate slower than suggested by Figure 3.5-1
- for reasons that have nothing to do with IID's actions. If
- 23 that took place, IID would not be -- would still not be
- 24 obligated to provide the Sea with an amount of water equal
- 25 to the amount of inflow reduction; is that correct?

- 1 MS. HARNISH: Could you restate that question?
- 2 MR. FLETCHER: Let me back up, and I will just refer to
- 3 the description of how the annual amount will be calculated
- 4 at the bottom of 37. It says there that the annual amount
- 5 of mitigation water would be equal to the actual inflow
- 6 reduction. That is the first calculation.
- 7 Then a second is made, which is plus or minus an amount
- 8 of water necessary to maintain salinity trajectory, correct?
- 9 MS. HARNISH: Yes, that is what the statement says.
- 10 MR. FLETCHER: If salinity increases at a rate slower
- 11 than projected under the baseline, the salinity trajectory
- 12 would be maintained even if IID didn't contribute the full
- 13 amount of water that it reduced as a result of the
- 14 transfer?
- MS. HARNISH: That was a mouthful.
- 16 MR. FLETCHER: I will give it another try.
- 17 Let's say that salinity increases at a rate slower than
- 18 projected under the baseline. The salinity trajectory, that
- 19 is the target, would be maintained without IID contributing
- 20 an amount of water that is the full or equal that is
- 21 equivalent to the amount of inflow reduction that it is
- responsible for; is that correct?
- DR. ECKHARDT: That's correct.
- MR. FLETCHER: Why is that? Why does IID not have to
- 25 provide the full amount of water that it is causing the Sea

- 1 to lose?
- 2 DR. ECKHARDT: The thought here in this, and this was
- 3 something that was discussed at length with Fish and
- 4 Wildlife Service and California Fish and Game, was that the
- 5 first part of that statement that I read said that we would
- 6 replace, IID would replace one for one. So what would
- 7 happen is if the depletion of the Sea is X, the replacement
- 8 to the Sea would be X. But that only gets you the baseline,
- 9 the baseline projection.
- In addition there is going to be an additional amount
- 11 that would be determined to keep the salinity to 60 parts
- 12 per thousand to the year 2030. Now what happens there is
- 13 there may, as it says, there may be an additional amount
- 14 required to get -- to keep the salinity of the Sea to 60
- parts per thousand to year 2030 in addition to X, or what
- 16 would happen if a rainstorm happened that year and it put a
- 17 lot of water in the Sea? In that case there is an allowance
- 18 for IID to put less water in the Sea so we still maintain
- 19 the trajectory of 60 parts per thousand to the year 2030.
- 20 It takes into account natural events.
- 21 MR. FLETCHER: Well, let's follow that up a little
- 22 bit.
- 23 What would happen for reasons unforeseen in a
- 24 calculation of a baseline and inflows to the Salton Sea
- 25 would be 1.34 but for the effects of the transfer? I

- 1 believe you were here when there was testimony previously
- 2 that we have not reached 60 parts per thousand until the
- 3 year -- I can't recall, maybe year 2060, in thereabouts.
- 4 Is that right? Do you recall that?
- 5 DR. ECKHARDT: I don't recall the year.
- 6 MR. FLETCHER: Let's say we wouldn't achieve 60 parts
- 7 per thousand, would not be reached until 2060.
- 8 DR. ECKHARDT: I don't understand that. Let's say you
- 9 want that to be an assumption here?
- 10 MR. FLETCHER: Yes.
- 11 So the salinity trajectory is significantly different
- than projected in the baseline?
- DR. ECKHARDT: Which would be with no project.
- 14 MR. FLETCHER: Right.
- Now IID would not be responsible for a one-to-one
- 16 replacement of its inflows in that scenario; is that
- 17 correct?
- 18 DR. ECKHARDT: I don't know. I can't answer that
- 19 because the issue is it is a one-for-one replacement, plus
- getting the trajectory to year 2030. So under your
- 21 hypothesis or under your assumption here, I don't know, I
- 22 would have to calculate all that.
- 23 MR. FLETCHER: You are aware that some parties to this
- 24 proceeding have disputed the projections for the rate of the
- 25 Sea's increase in salinity; is that correct? And those

- 1 parties have argued that the Sea will become more saline and
- 2 more -- I'm sorry. Let me rephrase that.
- 3 Those parties have argued that the Sea will become
- 4 saline more slowly than projected under the baseline; is
- 5 that correct?
- 6 MR. OSIAS: Objection. Exceeds the scope of change in
- 7 the EIR. Baseline didn't change. We have been through that
- 8 cross-examination on whether the baseline is right or not
- 9 already.
- 10 MR. FLETCHER: I am simply asking the question for
- 11 purposes of laying a foundation for an initial question on
- 12 the circumstances in which IID will be required to supply
- 13 water to the Sea.
- 14 MR. OSIAS: I don't understand how reminding him of
- 15 earlier parties' arguments about --
- 16 CHAIRMAN BAGGETT: I will sustain it.
- 17 Rephrase it.
- 18 MR. FLETCHER: That is not really what I was getting
- 19 at.
- 20 If the Sea becomes saline more slowly than projected
- 21 under the baseline, as a general matter, IID will not have
- 22 to supply the Sea on a one-to-one basis with the water
- 23 corresponding to the reduction in inflows, correct?
- DR. ECKHARDT: It is not correct. I don't know.
- MR. FLETCHER: Is the goal of the Salton Sea HCP from a

- 1 salinity balance point of view to maintain the target
- 2 salinity trajectory?
- 3 DR. ECKHARDT: I don't know what you mean by "target
- 4 goals trajectory." The goal is to maintain the salinity of
- 5 the Sea at or below 60 parts per thousand to the year 2030.
- 6 MR. FLETCHER: I actually think that the term "salinity
- trajectory" may appear in the target trajectory. In any
- 8 event, it is to -- the goal is to have it reach that -- to
- 9 maintain a trajectory in which the salinity of the Sea would
- reach 60 parts per thousand in the year 2030 irrespective of
- 11 whether the amount of mitigation water provided to the Sea
- is equivalent to the inflow reduction attributable to the
- 13 project; is that correct?
- 14 DR. ECKHARDT: Yes, that is correct, based on what I
- 15 stated earlier.
- MR. FLETCHER: Would it be possible to develop a
- 17 mitigation strategy that works on a one-to-one basis? In
- 18 other words for every acre-foot of inflow reduction an
- 19 acre-foot would be provided to the Sea?
- DR. ECKHARDT: Anything is possible. However, what has
- 21 to be taken into account is flooding and the dike situation
- 22 that IID faces around the Sea. So one of the issues there
- 23 would be is replacing one-to-one and you have several
- 24 rainstorms being hydrologic events, are you still going to
- 25 replace one to one and flood out all the geothermal plants,

- 1 for instance.
- 2 MR. FLETCHER: Could I ask you to turn to Page 3-38,
- 3 Figure 3.5-2? See that figure?
- 4 DR. ECKHARDT: Yes. I assume you are addressing all of
- 5 us.
- 6 MR. FLETCHER: I will stick with you for a second as
- 7 long as it makes sense.
- 8 That figure shows an elevation of the Sea under both
- 9 baseline and project conditions decreasing beginning in the
- 10 year 2000. We'll just say 2003.
- Is that right, beginning year 2000?
- MR. OSIAS: Is that a question?
- MR. FLETCHER: I'll rephrase.
- 14 Thank you.
- Does that figure show projected elevation of the Salton
- Sea under the proposed project and the baseline beginning in
- 17 the year 2000?
- 18 DR. ECKHARDT: Does it show a decrease, is that what
- 19 you are asking?
- 20 MR. FLETCHER: Does it show the projected elevation?
- DR. ECKHARDT: Yes.
- 22 MR. FLETCHER: It shows it decreasing over time under
- 23 both scenarios?
- DR. ECKHARDT: That's correct.
- MR. FLETCHER: Let's say it is year 2008, and allowing

- 1 for slight differences, the mean elevation of the Sea is
- 2 projected to be approximately negative 230 feet under both
- 3 scenarios; is that correct?
- 4 DR. ECKHARDT: That's correct.
- 5 MR. FLETCHER: If the Sea is three feet below its
- 6 current elevation, would there be a danger of flooding if
- 7 there is a storm event?
- 8 DR. ECKHARDT: Depends on the size of the flood event
- 9 and the wind conditions.
- 10 MR. FLETCHER: So there could be a flood event that
- 11 could raise the entire Sea's elevation by three feet?
- 12 DR. ECKHARDT: Wave action regularly raises the Sea at
- 13 the dikes by three feet.
- 14 MR. FLETCHER: I'd like to ask a couple questions, and
- these may be most appropriately directed to Ms. Harnish
- about how the project -- what the project description is now
- 17 that the new Salton Sea Habitat Conservation Strategy has
- 18 been added.
- 19 If I could ask you to stay on Page 3-38 for a moment.
- 20 Under the footnote to that figure it says that
- 21 implementation of the Salton Sea Habitat Conservation
- 22 Strategy in concert with only on-farm consistent based
- 23 conservation measures is not currently considered to be
- 24 practicable.
- 25 Can you tell me why it is not currently considered to

- 1 be practicable?
- 2 MS. HARNISH: Because if 300,000 acre-feet of water is
- 3 created using conservation measures, an additional, assuming
- 4 the one-to-one requirement of matching reduction inflow to
- 5 mitigation water, an additional 300,000 acre-feet a year
- 6 would need to be created via fallowing or some other means
- 7 to provide that mitigation water to the Sea. That is not
- 8 considered to be economically feasible or practicable. That
- 9 it is -- there is not -- I think there is not -- that is all
- 10 I'll say on this. It is not considered to be economically
- 11 feasible.
- 12 MR. FLETCHER: Is that because there would be money
- invested on the one hand in conservation measures which
- 14 would reduce inflows to the Sea and --
- 15 MS. HARNISH: Yes. You would have both the cost of
- implementing conservation measures and then the
- 17 socioeconomic effects of fallowing.
- 18 MR. FLETCHER: Now please answer the next question
- 19 using basically the same considerations and standards that
- 20 went into making the judgment of nonpracticability that we
- 21 discussed a minute ago.
- Using those considerations, what would be a
- 23 practicable project?
- MS. HARNISH: What would be practicable?
- MR. FLETCHER: Yes.

- 1 MS. HARNISH: I guess what would be practicable would
- 2 be generating water for transfer using fallowing and some
- 3 other means. I have to think about it. And it could be
- 4 some combination of water -- a combination of means of
- 5 generating water for transfer and a range of means for
- 6 generating water for the mitigation, as well.
- 7 So I think it is the all conservation measures and all
- 8 fallowing for transfer and all fallowing for mitigation
- 9 water that is impracticable, but some blending of the two
- and at what level each one might occur and still be
- 11 practicable hasn't been defined.
- 12 MR. FLETCHER: So basically it could be some mix, but
- we don't know what the mix might be?
- 14 MS. HARNISH: That's right.
- 15 MR. FLETCHER: Are there limits on -- why don't we know
- 16 what the mix would be at this time?
- 17 MS. HARNISH: We haven't done that analysis of doing a
- 18 kind of sensitivity, at what point that impracticability
- 19 occurs.
- 20 MR. FLETCHER: Is it fair to state at this point the
- 21 project, the proposed project, is actually not a project to
- 22 conserve the water through on-farm conservation measures and
- 23 system improvements, but, in fact, a project that would use
- 24 some combination of all of them -- perhaps of all the
- 25 conservation measures?

- 1 MS. HARNISH: The proposed project is two components.
- 2 It's the creating water for conservation -- creating water
- 3 for transfer, and that can be created using on-farm system
- 4 based conservation measures and/or fallowing. The second
- 5 component is the HCP or the Salton Sea Habitat Strategy and
- 6 other elements of the HCP, and that would be providing --
- 7 generating water for transfer -- the words, there are just
- 8 too many of them -- for mitigation, and what is assessed in
- 9 the EIR/EIS is generating that water for mitigation via
- fallowing. However, it could be generated in other ways.
- 11 If other ways are selected, then additional environmental
- 12 review might be required.
- 13 MR. FLETCHER: You just said the sources of mitigation
- 14 water for the HCP are limited to fallowing. What are the
- 15 potential sources again?
- MS. HARNISH: Could be fallowing in other areas and
- 17 water exchanges.
- 18 MR. FLETCHER: Outside IID's service area?
- 19 MS. HARNISH: Outside IID's service area.
- 20 Could be other sources, water purchased by IID.
- 21 MR. FLETCHER: As of this time the potential sources
- 22 are hypothetical?
- MS. HARNISH: That's right.
- 24 MR. FLETCHER: And IID hasn't identified any actual
- 25 potential sources?

- 1 MS. HARNISH: Depends what you mean.
- 2 MR. FLETCHER: Specifically identified additional
- 3 sources.
- 4 MS. HARNISH: Just in concept.
- 5 MR. FLETCHER: I will move on to a few questions, I
- 6 think, for Mr. Dickey on air quality.
- 7 Can I ask you to turn to Table 3.9-1?
- 8 DR. DICKEY: 3-48.
- 9 MS. HARNISH: Table 48.
- 10 MR. FLETCHER: We are looking for the record at Table
- 3.9-1 which is on Page 3-48. That table shows that at
- 12 Niland winds ten meters above the ground exceed 19 miles per
- hour 4.4 percent of the time.
- Do you know how many hours that works out to?
- DR. DICKEY: No.
- MR. FLETCHER: Would you be surprised if I said that is
- 17 385 hours?
- 18 DR. DICKEY: No.
- 19 MR. FLETCHER: Do you know how many days a week that
- 20 works out to of wind continuously blowing at 19 miles per
- 21 hour or above? In other words, blowing 24 hours a day?
- DR. DICKEY: You are asking if I made this
- 23 calculation?
- MR. FLETCHER: Yes.
- DR. DICKEY: I haven't made that calculation.

- 1 MR. FLETCHER: Would you be surprised that that is
- 2 about 17 days?
- 3 DR. DICKEY: No.
- 4 MR. FLETCHER: What is the significance of 19 miles per
- 5 hour?
- 6 DR. DICKEY: They're thresholds that have been chosen
- 7 for data presentation. That is really about it.
- 8 MR. FLETCHER: The threshold is chosen for what
- 9 reason?
- 10 DR. DICKEY: These particular thresholds don't have a
- 11 specific physical meaning besides their velocity. There are
- 12 other thresholds.
- MR. FLETCHER: What is the threshold for wind salt
- 14 crusts beginning to break up at Owens Lake?
- DR. DICKEY: That is 17, I believe.
- MR. FLETCHER: Using this data, it could be that winds
- 17 blowing at Niland were about 17 days a year, if the wind is
- 18 blowing continuously above the level of threshold for
- 19 emissions at Owens Lake?
- DR. DICKEY: I don't know if that is a proper --
- 21 MR. OSIAS: Objection. Assumes that wind threshold for
- 22 emissions is only relevant at Owens Lake and then is
- transferable here. The fact that that is true, there is no
- 24 evidence of that. A, it's a lack of foundation and, B,
- assumes fact not in evidence.

- 1 MR. FLETCHER: I will move on. That's fine.
- 2 Now on Page 350, actually the page isn't that
- 3 important. There is no evidence that dust control measures
- 4 implemented at Mono and Owens Lakes may not be -- that they
- 5 would be feasible or practicable at the Salton Sea. My
- 6 question is just which dust control measures are being
- 7 referred to there?
- 8 DR. DICKEY: The dust control measure that was
- 9 implemented at Mono Lake was filling the lake to a certain
- 10 elevation. The dust control measures implemented at Owens
- 11 Lake include shallow flooding, wetting of the soil surface
- 12 and vegetation of the soil surface.
- 13 MR. FLETCHER: So it includes all of those? In other
- 14 words, all of those may not be feasible at the Salton Sea?
- DR. DICKEY: Yes.
- MR. FLETCHER: Why is that?
- 17 DR. DICKEY: To fill a lake you have to have water. To
- 18 wet a lake you have to have water. To vegetate a lake you
- 19 have to have water. You have to assure a water supply.
- There is one, just as an example.
- 21 When you want to vegetate a saline lake bed, you've got
- 22 some serious challenges. Plants don't like to grow out
- 23 there. There is another example.
- 24 MR. FLETCHER: I want to ask you a couple questions
- about the Four Step Mitigation Plan. Will IID be

- 1 responsible for conducting the research and monitoring the
- 2 second step of the Four Step Plan?
- 3 DR. DICKEY: It is a commitment under the document. I
- 4 don't believe that the executing agency is specified.
- 5 MR. FLETCHER: Has it been specified who will pay for
- 6 this research and monitoring?
- 7 DR. DICKEY: No.
- 8 MR. FLETCHER: The third step is an emission reduction
- 9 credit program. Under this program would it be possible for
- 10 severe dust problems along the shoreline of the Sea to be
- 11 offset by reducing moderate dust emission problems across a
- 12 broad variety?
- 13 DR. DICKEY: The rules for a trading program would be
- 14 set by the air quality authority. I am not privy to those.
- 15 MR. FLETCHER: This basically is a plan in concept?
- 16 DR. DICKEY: Yes.
- 17 MR. FLETCHER: The final step in that mitigation plan
- 18 is to create measures that correctly reduce emissions to the
- 19 Sea. Would IID be responsible for financing measures to
- 20 reduce emissions?
- 21 DR. DICKEY: I've already responded on the financing.
- 22 MR. FLETCHER: Have you developed any estimates of how
- 23 much those measures might cost?
- DR. DICKEY: I am aware of unit cost at other
- locations, but without some idea of the scale of the problem

- 1 at the Salton Sea, you can't estimate those costs.
- 2 MR. FLETCHER: Now, the problem assessment and the
- 3 mitigation implementation occur, as I under it, after dust
- 4 emissions developed; is that correct?
- 5 DR. DICKEY: Could you restate, please?
- 6 MR. FLETCHER: Yes.
- 7 The assessment of the problem and developing specific,
- 8 direct mitigation measures would occur after dust emissions
- 9 developed along the shoreline of the Salton Sea?
- 10 DR. DICKEY: No.
- MR. FLETCHER: When would those occur?
- 12 DR. DICKEY: There are two questions there. You want
- 13 to break it down?
- 14 MR. FLETCHER: Can you tell me why they would not occur
- 15 after development of dust emissions at the Sea? Actually
- 16 -- Strike that.
- 17 Can we turn to Page 3-53, first full paragraph? Six
- 18 lines down the sentence beginning with "However." Read that
- 19 to me.
- 20 DR. DICKEY: However, problem assessment and mitigation
- 21 -- problem assessment and mitigation implementation would
- occur subsequent to the development of potential dust
- emissions.
- 24 MR. FLETCHER: So, is it the case that actually you'd
- assess the problem and develop and implement mitigation

- 1 after the dust emissions developed?
- DR. DICKEY: That is not consistent with your question.
- 3 Your previous question was different. It was about the
- 4 development of mitigation measures. The development of
- 5 mitigation measures would take place before the dust
- 6 emissions occurred.
- 7 MR. FLETCHER: Maybe I should reask the question.
- 8 Maybe I misread what I wrote here.
- 9 DR. DICKEY: That is the way I understood your
- 10 question, development of mitigation measures.
- 11 MR. FLETCHER: Let me just reask it. Problem
- 12 assessment and mitigation implementation would occur after
- dust emissions develop; is that correct?
- DR. DICKEY: Right.
- MR. FLETCHER: And approximately how long after?
- DR. DICKEY: Until there is a problem to assess, you
- 17 can't assess it. That is simple logic. So it is not
- 18 necessarily long after. Put a moderate program in place and
- dust begins to blow, you perceive it. So that assessment
- 20 begins with the problem.
- 21 MR. FLETCHER: Do you have any -- Strike that.
- Just a moment before you told me there was some
- 23 obstacles to developing and implementing mitigation measures
- 24 for the Sea; is that correct?
- DR. DICKEY: Absolutely.

- 1 MR. FLETCHER: So it could take some time to implement
- 2 mitigation measures after dust emissions develop; is that
- 3 correct?
- 4 DR. DICKEY: Yes, it would take some time, but not
- 5 necessarily because of those obstacles.
- 6 MR. FLETCHER: Why would it take time?
- 7 DR. DICKEY: It would take time because if I ask you to
- 8 step out and step back into the room, it would take you
- 9 time. If I asked you to go out and construct a dust
- 10 mitigation project on the Salton Sea, I assume it would take
- 11 you time as well. All things take time.
- 12 MR. FLETCHER: Do you know how many years it will take
- 13 to implement some of the -- to complete the implementation
- of mitigation measures at Owens Lake?
- DR. DICKEY: Do I know how long it will take?
- 16 MR. FLETCHER: Yes.
- 17 DR. DICKEY: I know what is specified in regulatory
- 18 documents. I can't read future otherwise.
- 19 MR. FLETCHER: How long is that?
- 20 DR. DICKEY: It is specified that the State
- 21 Implementation Plan schedules completion for 2006.
- 22 MR. FLETCHER: So it is on the order of years that it
- 23 takes to implement these mitigation measures?
- DR. DICKEY: We are talking about the Owens Lake,
- 25 right?

- 1 MR. FLETCHER: Yes, we're talking about Owens Lake.
- 2 DR. DICKEY: At Owens Lake the regulatory documents
- 3 requires it be complete by year 2006.
- 4 MR. FLETCHER: If dust emission problems develop and
- 5 mitigation measures take several years to implement, I'm
- 6 asking you to assume those two things, would sea levels be
- 7 held constant while mitigation measures are developed?
- 8 DR. DICKEY: Run through that again, please.
- 9 MR. FLETCHER: If dust emission problems develop and
- 10 the time line for implementing mitigation measures is
- 11 several years, will Sea levels be held constant while the
- 12 mitigation measures are implemented to avoid further dust
- 13 problems?
- 14 DR. DICKEY: There is really not -- the Sea level plans
- 15 are presented in other parts of the document. I don't know
- the answer to that question. Depends on when they -- when
- 17 these hypothetical problems develop, I suppose. And --
- 18 that's enough.
- 19 MR. FLETCHER: I want to look at one more thing on Page
- 20 3-53. Again, the first full paragraph and the second
- 21 sentence.
- 22 It says up to an estimated 16,000 acres of shoreline
- could be exposed between 2035 and the end of the project
- 24 term as a result of full implementation of the project, of
- 25 the proposed project. Now, the Draft EIR/EIS said up to

- 1 50,000 acres could be exposed by the proposed project.
- Why is the difference?
- 3 DR. DICKEY: This is a hydrology question. I'm going
- 4 to defer.
- 5 MS. HARNISH: The difference is the implementation of
- 6 the Salton Sea Habitat Conservation Strategy.
- 7 MR. FLETCHER: As I understand it, after 2035 or
- 8 actually after 2030 --
- 9 MS. HARNISH: Right.
- 10 MR. FLETCHER: -- water would no longer be supplied to
- 11 the Sea under that strategy; is that correct?
- 12 MS. HARNISH: That's correct.
- MR. FLETCHER: Go ahead.
- MS. HARNISH: Go ahead and ask your question.
- 15 MR. FLETCHER: Is the difference between 16,000 acres
- of exposed shoreline and 50,000 acres of exposed shoreline
- 17 merely an artifact of postponing the date at which inflow
- 18 reductions will begin by 20-odd years?
- 19 MS. HARNISH: It is. And it also assumes fallowing.
- 20 MR. FLETCHER: And it assumes fallowing throughout the
- 21 project term?
- MS. HARNISH: That's right.
- MR. FLETCHER: No more questions.
- Thank you.
- 25 CHAIRMAN BAGGETT: Thank you.

- 1 Mr. Yates.
- 2 MR. YATES: Thank you, Mr. Chairman.
- 3 ---000---
- 4 CROSS-EXAMINATION OF IMPERIAL IRRIGATION DISTRICT
- 5 BY NATIONAL AUDUBON SOCIETY CALIFORNIA
- 6 BY MR. YATES
- 7 MR. YATES: My name is Bill Yates. I am here on behalf
- 8 of National Audubon Society. I just have some questions
- 9 primarily about the Habitat Conservation Strategy.
- 10 The changes that we are talking about are changes to
- 11 the HCP and to the air quality section, as I recall, to the
- 12 Final EIR.
- 13 But, Ms. Harnish, don't we have a change in the project
- 14 description also?
- 15 MS. HARNISH: I think you need to be more specific. I
- don't believe we do other than in the change in the
- 17 components of the HCP.
- 18 MR. YATES: Isn't the component of the project that HCP
- is that project? You're describing it as a component of the
- 20 project.
- 21 MS. HARNISH: Overall that part of the project
- 22 description is refined.
- MR. YATES: I think as your counsel pointed out the
- 24 lead agency, Imperial Irrigation District, for California
- 25 Environmental Quality Act has certified the EIR; is that

- 1 correct?
- MS. HARNISH: That's correct.
- 3 MR. YATES: Did they make any feasibility findings
- 4 regarding the project?
- 5 MS. HARNISH: No, they did not.
- 6 MR. YATES: In the discussion that's occurred before me
- 7 and also in the -- at Page 3-38, there does seem to be
- 8 confusion among those of us asking the questions as to what
- 9 is going to supply the water for this Habitat Conservation
- 10 Plan Strategy. And at 3-38 could you read the first
- 11 sentence of that under the subheading water sources?
- 12 MS. HARNISH: Mitigation water sources to offset
- 13 project related inflow reductions could be acquired by IID
- 14 by fallowing Imperial Valley or by using any other legally
- 15 permissible water provided to IID for this purpose by other
- parties to the Quantification Settlement Agreement by state
- 17 or federal agencies or by any other third parties willing to
- 18 contribute to the mitigation effort or any combination of
- 19 the foregoing.
- 20 MR. YATES: So, there is no water source identified for
- 21 the HCP at this time?
- 22 MS. HARNISH: The source assessed in the EIR/EIS is
- 23 fallowing.
- MR. YATES: That is what you assessed.
- MS. HARNISH: That's right.

- 1 MR. YATES: Is there an identified source? Can we say
- 2 today where this water is coming from?
- 3 MS. HARNISH: I refer to Dave Christophel who authored
- 4 the --
- 5 MR. CHRISTOPHEL: It is not specific with regard to a
- 6 source.
- 7 MR. YATES: Mr. Christophel, also at Page 3-39 does it
- 8 also say the use of water obtained by IID would probably
- 9 require additional environmental review?
- 10 MR. OSIAS: Objection. That's an incomplete
- 11 statement.
- 12 CHAIRMAN BAGGETT: Restate.
- MR. OSIAS: You left out from outside Imperial
- 14 Valley.
- MR. YATES: With that amendment to my question.
- MR. OSIAS: For clarity, would you read the whole
- 17 sentence.
- 18 MR. YATES: Could I just read the sentence on Page 3-39
- 19 and ask you if this is not correct?
- 20 The use of water obtained by IID from sources outside
- 21 the Imperial Valley could require appropriate subsequent
- 22 environmental review?
- MR. CHRISTOPHEL: That is what it says.
- 24 MR. YATES: In the air quality section, 3.9, there is
- 25 discussion here also about the change mitigation strategy or

- 1 the additional mitigation strategy provided is also hinged
- 2 to the implementation of the Salton Sea Habitat Conservation
- 3 Strategy.
- 4 Ms. Harnish, doesn't this -- the assumption is water
- 5 will be provided?
- 6 MS. HARNISH: Is that a question?
- 7 MR. YATES: Yes.
- 8 MS. HARNISH: The assumption is water will be provided,
- 9 ves.
- 10 MR. YATES: The lead agency has not made a decision on
- 11 where that water is going to be provided; is that correct?
- 12 MS. HARNISH: I guess, I suppose that is correct. They
- 13 haven't made a project decision. So when they make a
- 14 project decision, you know, they'll make findings about all
- the mitigations including -- and a level of specificity
- 16 would be required.
- 17 MR. YATES: As you pointed out earlier, this is really
- a component of the project itself; is it not?
- 19 MS. HARNISH: Yes, it is.
- 20 MR. YATES: So we have -- is this -- are you familiar
- 21 with the definition of feasible under the California
- 22 Environmental Quality Act?
- MS. HARNISH: Why don't you refresh my memory.
- MR. YATES: Feasible means capable of being
- 25 accomplished in a successful manner within a reasonable

- period of time, taking into account economic, environmental,
- 2 social and technological factors.
- 3 Are you familiar with the Imperial Irrigation
- 4 District's opposition to fallowing?
- 5 MS. HARNISH: Somewhat, yes. I mean, I am familiar
- 6 with it.
- 7 MR. YATES: I would be surprised if you were not.
- 8 In that regard is there also an agreement between San
- 9 Diego County Water Agency and Imperial Irrigation District
- 10 that essentially prohibits fallowing?
- 11 MS. HARNISH: Yes, I am familiar with that. And this
- 12 EIR/EIS states an amendment to that agreement would be
- 13 required if fallowing is implemented, either for creating
- 14 water for transfer or mitigation.
- MR. YATES: Doesn't that get to a question of
- 16 feasibility?
- 17 MS. HARNISH: Perhaps. I mean, if there are -- if
- amendments are made, then it is feasible.
- 19 MR. YATES: Is the Water Board a responsible agency in
- this proceeding?
- MS. HARNISH: Yes.
- MR. OSIAS: Objection. She said yes. That is all
- 23 right. Withdraw my objection.
- 24 MR. YATES: Are you familiar with the difference
- between responsible and lead agencies, being the project

- 1 manager of a significant EIR/EIS?
- 2 MS. HARNISH: Yes.
- 3 MR. YATES: Do you believe that the responsible agency
- 4 can make a decision on the feasibility of a project before
- 5 the lead agency?
- 6 MS. HARNISH: Do you mean prior to the lead agency?
- 7 MR. YATES: Yes, before the lead agency makes a
- 8 decision.
- 9 MS. HARNISH: Repeat that question.
- 10 MR. YATES: Do you believe that the responsible agency
- 11 can make a decision on the feasibility of the project before
- the lead agency makes that decision?
- 13 MS. HARNISH: I don't think I have an answer for that.
- MR. YATES: I believe that is all I have.
- 15 CHAIRMAN BAGGETT: Thank you.
- 16 Why don't we take ten minutes and we will come back
- 17 with Salton Sea. I assume nobody is here from Sierra Club
- 18 and PCL.
- 19 We'll come back with Salton and the Tribes aren't here,
- and we'll do San Diego.
- 21 Recess for ten.
- 22 (Break taken.)
- 23 CHAIRMAN BAGGETT: Back on the record with Salton Sea.
- 24 ---00---
- 25 //

- 1 CROSS-EXAMINATION OF IMPERIAL IRRIGATION DISTRICT
- 2 BY SALTON SEA AUTHORITY
- 3 BY MR. KIRK
- 4 MR. KIRK: For the two of you who I haven't met, I am
- 5 Tom Kirk. I represent the Salton Sea Authority.
- I think we will start off with Ms. Harnish, following
- 7 up on some questions that were just asked of you.
- 8 Is it true that the one reason for moving from HCP1 to
- 9 HCP2 and retaining that, refining it, is that HCP2 provides
- 10 a more practical mitigation strategy, a more implementable
- 11 one?
- MS. HARNISH: As compared to the HCP1?
- 13 MR. KIRK: Correct.
- MS. HARNISH: Yes, HCP1 was not considered to be
- 15 permittable. And HCP2, now known as the Salton Sea Habitat
- 16 Conservation Strategy, is.
- 17 MR. KIRK: Do you consider HCP2 or now HCP to be
- 18 potentially permittable and practicable?
- 19 MS. HARNISH: Yes.
- 20 MR. KIRK: Did you hear the responses that Dr. Dickey
- gave to Mr. Fletcher related to mitigation measures to deal
- 22 with air quality impacts?
- MS. HARNISH: Yes.
- 24 MR. KIRK: Do you remember Dr. Dickey testifying that
- $\,$ the two mitigation measures that are used at Mono and Owens

- 1 Lake respectively filling the lake and using shallow pools
- 2 would not be practicable at the Salton Sea?
- 3 MS. HARNISH: Yes, yes.
- 4 MR. KIRK: As project manager, you reconciled various
- 5 components of the document in the resource areas; is that
- 6 correct?
- 7 MS. HARNISH: Yes.
- 8 MR. KIRK: Ms. Harnish, on the one hand you are telling
- 9 me that using mitigation water is practicable for habitat
- 10 related reasons, and on the other hand you are telling me
- 11 that using mitigation water for air quality purposes is not
- 12 practicable?
- MS. HARNISH: John's going to --
- DR. DICKEY: Mischaracterized my testimony. My
- 15 testimony was with regard to the feasibility of dust
- 16 mitigation measures. That's true. What the question was
- 17 whether or not there might be -- I don't recall the exact
- 18 wording -- but whether or not there might be mitigation
- measures that wouldn't be feasible or would be feasible.
- The answer is of course.
- 21 If you have limiting resources that are critical to
- that dust mitigation measure, then it might not be feasible.
- 23 And as an example I gave water supply; it is a critical
- 24 resource. If it weren't available, then that mitigation
- 25 measure would not be feasible. I was not stating that water

- 1 supply was limiting and, therefore, at Salton Sea these
- 2 mitigation measures can't be used. I was not making that
- 3 conclusion.
- 4 MR. KIRK: Dr. Dickey, you are claiming that you did
- 5 not just testify in response to Mr. Fletcher that filling
- 6 the lake and providing shallow pools was not practicable?
- 7 DR. DICKEY: No -- yes, I am claiming that. What I am
- 8 claiming is that when asked about whether or not measures
- 9 applied in the Owens Valley would be feasible, for example,
- 10 at Salton Sea, I simply said if there is inadequate water
- 11 supply, that these water requiring measures would not be
- 12 feasible. It was a would would.
- 13 MR. KIRK: Ms. Harnish, is there an adequate supply of
- water to fulfill the requirements of HCP2? We'll call it
- 15 HCP2. When I say it I'll mean, unless I state otherwise,
- 16 HCP2. When I say HCP2, I mean HCP in the now Final EIR.
- 17 Is that fair enough?
- 18 MS. HARNISH: That is fair.
- 19 MR. KIRK: Do you believe there is a water supply
- available to meet the commitment of HCP or HCP2?
- 21 MS. HARNISH: We have assessed the use of fallowing as
- 22 the water supply. I can't say that it will be available.
- We have assessed that has a potential source of the water.
- MR. KIRK: It may not be available?
- MS. HARNISH: If it is approved by the IID Board, it

- 1 would be made available.
- MR. KIRK: But the project would have to be approved?
- 3 MS. HARNISH: Right. If it is approved and that HCP is
- 4 approved as part of that project, then that water would be
- 5 made available.
- 6 MR. KIRK: Could water be made available to mitigate
- 7 air quality impacts?
- 8 MS. HARNISH: Providing water and maintaining the
- 9 elevation of the Sea is in here as Step 4B. That is after
- 10 exhausting the previous steps above. If there is still --
- if there is still air quality impacts, and that is
- 12 considered to be feasible at that point, then that could be
- implemented.
- 14 MR. KIRK: Thank you.
- 15 Mr. Christophel, I gather you have spent the most time
- of these witnesses working directly with Fish and Game and
- 17 Fish and Wildlife Service on the HCP?
- 18 MR. CHRISTOPHEL: I think that is a fair statement.
- 19 MR. KIRK: For better or worse, right?
- MR. OSIAS: Is that a question?
- 21 MR. KIRK: Could be. Probably one that he might not
- 22 want to answer.
- 23 MR. OSIAS: I would object.
- 24 MR. KIRK: Mr. Christophel, you testified under cross
- by Mr. Rossmann with Imperial County that one of the major

- 1 changes between the Draft and Final with respect to HCP No.
- 2 2 is that in the Draft mitigation water would be provided
- 3 for the duration of the project and now it is being provided
- 4 up to 2030?
- 5 MR. CHRISTOPHEL: I believe that is correct.
- 6 MR. KIRK: Did Fish and Wildlife Service between the
- 7 publication of the Draft and the preparation of the Final
- 8 EIR demand that your mitigation requirement be changed from
- 9 75 years to 30 years?
- 10 MR. CHRISTOPHEL: No.
- 11 MR. KIRK: Did you receive comments from anybody that
- 12 indicated that HCP2 should be changed in a one-to-one
- 13 mitigation to a mitigation based on a 30-year horizon?
- 14 MR. CHRISTOPHEL: Fish and Game and Fish and Wildlife
- 15 Service were involved in the discussions to develop the
- 16 Approach No. 2. They participated in the decision to move
- 17 to 2030.
- 18 MR. KIRK: Actually, that wasn't my question. My
- 19 question was: Did you receive any comments from any
- 20 individual or agency indicating that HCP2 ought to be
- 21 changed from a one-to-one strategy to one based on this
- 22 30-year horizon?
- MR. OSIAS: Objection. I'm not sure that one to one
- and 30 year are inconsistent. Before the 30-year horizon is
- 25 reached are you suggesting they are?

- 1 CHAIRMAN BAGGETT: Restate.
- 2 MR. KIRK: Did you receive any comments that suggested
- 3 your commitment for mitigation water ought to be reduced
- from up to 75 years to up to 30 years?
- 5 MR. CHRISTOPHEL: Could you be more specific about
- 6 where those comments would come from? Are you referring to
- 7 the formal comments on the EIR/EIS?
- 8 MR. KIRK: Yes.
- 9 MR. CHRISTOPHEL: I don't recall any.
- 10 MR. KIRK: Whose idea was it? Whose idea was it to
- 11 reduce the mitigation requirement from a 75-year period down
- 12 to a 30-year period, maybe a 60 percent reduction in
- 13 mitigation requirement?
- 14 MR. CHRISTOPHEL: I don't recall it being a decision to
- 15 move from one to the other. We began with the premises what
- we wanted to accomplish was to mitigate the effects of the
- 17 project and look at those relative to baseline. In doing
- that and using or addressing the uncertainty that I
- described earlier, we arrived at 2030 as the time period
- 20 that would mitigate those impacts.
- 21 MR. KIRK: That didn't come to you during the
- 22 preparation of the Draft EIR, that was subsequent to the
- issuance of the Draft EIR?
- MR. CHRISTOPHEL: That was subsequent to issuance of
- 25 the Draft EIR, and in the Draft EIR the approaches were left

- 1 intentionally open. They were not -- there was not a lot of
- 2 details associated with those.
- 3 MR. KIRK: Under HCP2 in the Draft EIR, there was, as
- 4 you testified, a one-to-one replacement provision for the
- 5 term of the project, correct?
- 6 MS. HARNISH: I think it would be useful to actually
- 7 look at the way it is worded.
- 8 MR. KIRK: I am just referring to Mr. Christophel's
- 9 testimony earlier. You indicated that -- in your testimony
- 10 you indicated that the commitment was for the duration of
- 11 the project?
- 12 MR. CHRISTOPHEL: I wasn't referring specifically to
- what was written in the Draft HCP under Approach 2.
- MR. KIRK: What were you referring to?
- 15 MR. CHRISTOPHEL: I don't recall specifically what the
- question was. I do know that was not the question that I
- 17 was answering. I think it would be helpful to look at that,
- 18 that particular page.
- 19 MR. KIRK: Could we refer to Page 4-31 of the Errata?
- 20 Actually, I will have to apologize in advance. The hard
- 21 copy I received from CH2MHill, my page numbers are about two
- 22 page numbers off of everybody else's, I gather. It might
- 23 take me a minute to track it down.
- MS. HARNISH: I assure you, Tom, it wasn't
- 25 intentional.

- 1 MR. KIRK: What I am referring to is my Page 4-31, the
- 2 header -- Section --
- 3 MR. CHRISTOPHEL: Are you in the Final document now?
- 4 MR. KIRK: Yes, the Errata.
- 5 MS. HARNISH: Are you looking at a table?
- 6 MR. KIRK: I am actually looking to a section entitled
- 7 HCP Salton Sea Portion Use of Conserved Water as Mitigation.
- 8 If history is any lesson, you might be on 4-32 or 4-33.
- 9 MR. OSIAS: Are you in a table?
- 10 MR. KIRK: I am not in a table.
- MS. HARNISH: Is there a section number?
- 12 MR. KIRK: If I may. It should be one page or two of
- 13 Page 4-31.
- MS. HARNISH: Can we see?
- MR. ROSSMANN: That is on Page 4-53.
- MR. KIRK: I'm 20 pages off. It must get worse as the
- 17 document goes on.
- 18 MS. HARNISH: It is best to go by what is in the Final
- 19 EIR, not what was submitted. There was some changes. For
- 20 example, the Executive Summary Table was added at the
- 21 beginning of the Errata in the Final. So that set off all
- 22 the page numbering between what you received and what is in
- the document.
- 24 MR. KIRK: We will labor through this. I apologize.
- 25 Page 4-53, titled Errata, then HCP Salton Sea A Portion

- 1 Use of Conserved Water as mitigation.
- 2 Mr. Christophel, did that read -- do you have that in
- 3 front of you now?
- 4 MR. CHRISTOPHEL: I do.
- 5 MR. KIRK: Did that read Approach 2 of the Salton Sea
- 6 Habitat Conservation Strategy -- not sure if there is a --
- 7 looks like there is a T there, Ms. Harnish, it's floating.
- 8 MS. HARNISH: Yes.
- 9 MR. KIRK: We'll just say Approach 2 entails generating
- 10 mitigation water. So there would be no change in inflow to
- 11 the Salton Sea with implementation of water conservation and
- 12 transfer programs.
- 13 Is that correct? That is the way it read in the Draft
- 14 EIR.
- 15 Clarify, Page 4-53.
- 16 Was it your recollection in the old HCP2, the
- 17 commitment was to provide mitigation water for the duration
- of the project, correct?
- 19 MR. CHRISTOPHEL: I don't think it was that specific in
- 20 the Draft HCP. What the Draft HCP did was to identify two
- 21 ways to mitigate impacts to the Salton Sea. One was the use
- of ponds. The other was the use of water to the Sea.
- 23 Again --
- 24 MR. KIRK: Here on Page 4-53 as is indicated, there
- 25 would be no change in inflow to the Salton Sea with

- 1 implementation of the water conservation and transfer
- programs; is that correct?
- 3 MR. CHRISTOPHEL: That appears to be correct.
- 4 MR. KIRK: Under HCP2 in the Draft EIR, it appeared the
- 5 intent was to make up for inflow reductions that occurred
- 6 through the implementation of the project, correct?
- 7 MR. CHRISTOPHEL: That is correct. Again, the approach
- 8 was to mitigate impacts on fish eating birds. So the intent
- 9 was to supply water to the Sea to perform that function.
- 10 MR. KIRK: There was no -- the HCP2 in the Draft EIR
- did not tie itself to the projection in any way, the
- 12 projection of salinity trends or elevation trends, correct?
- 13 MR. CHRISTOPHEL: Could you restate that, please?
- MR. KIRK: HCP2 in the Draft EIR did not tie its
- implementation to salinity or elevation trends?
- 16 MR. CHRISTOPHEL: I don't believe it did. I don't
- 17 think it was that specific.
- 18 MR. KIRK: But HCP2, now HCP in the Final EIR, does?
- 19 MR. CHRISTOPHEL: Yes.
- 20 MR. KIRK: So those salinity trends and elevation
- 21 trends are even more important to the implementation of the
- 22 project than they were under the Draft EIR; is that
- 23 correct?
- 24 MR. CHRISTOPHEL: I am not sure I characterize it that
- 25 way. Again, the intent of the original Draft was to

- 1 identify another approach to mitigating those impacts. The
- 2 current HCP puts on that layer of detail.
- 3 MR. KIRK: You would agree that the salinity and
- 4 elevation trajectories are more important to implementation
- 5 of the HCP in the Final EIR than they were in the Draft EIR
- 6 under HCP2?
- 7 MR. CHRISTOPHEL: Again, I'm not sure I would agree
- 8 with that. The HCP, the current version of HCP, provides
- 9 that level of detail. I am not suggesting that they're more
- important than they would have been in the draft document.
- 11 MR. KIRK: Dr. Eckhardt, you've provided additional
- 12 information on the baseline and sensitivity analysis,
- 13 correct, in the FEIR and response to comments, Master
- 14 Response to Comments?
- 15 DR. ECKHARDT: Yes. We provide further clarification
- 16 on the baseline.
- 17 MR. KIRK: You provided further clarification about the
- 18 entitlement enforcement in particular?
- 19 DR. ECKHARDT: All of the aspects of the baseline.
- 20 MR. KIRK: Including entitlement enforcement?
- 21 DR. ECKHARDT: Including.
- 22 MR. KIRK: On page, my Page 3-23, might be 3-25, I will
- double-check, is a section entitled Entitlement Enforcement.
- MS. HARNISH: That is on 3-23.
- MR. KIRK: I've gotten lucky.

- 1 Thank you.
- 2 Page 3-23, Entitlement Enforcement, John.
- 3 MR. OSIAS: Excuse me, could you refer to him as Dr.
- 4 Eckhardt along with the rest of them because there is equal
- 5 dignity?
- 6 MR. KIRK: He probably deserves more. I know John very
- 7 well, outstanding individual.
- 8 Thank you.
- 9 Dr. Eckhardt, Page 3-23. I may have a hard time
- 10 identifying it on the page, but midway through my first
- 11 paragraph I see a sentence there that reads "priorities one,
- 12 two and three."
- Do you see that sentence?
- DR. ECKHARDT: Yes. I see priorities one, two and
- 15 three.
- MR. KIRK: That reads "priorities one, two and three
- 17 including IID and CVWD have historically diverted an average
- 18 of 3.91 million acre-feet which exceeds their 3.85 MAFY
- 19 apportionment."
- 20 Does it read that way?
- 21 MR. OSIAS: Mr. Chairman, this is apparently a start of
- 22 questions about the comments. There has been no change in
- 23 the baseline. I guess I don't oppose his confirming that he
- 24 has the same copy now, so the sentence reads the same. The
- 25 questioning about the response to comments.

- 1 CHAIRMAN BAGGETT: Noted. Could you answer this
- 2 question and we'll --
- 3 DR. ECKHARDT: The question was: Does it read that
- 4 way? Yes, it does.
- 5 MR. KIRK: With respect to questions on the baseline,
- 6 Mr. Chairman, we have heard that the HCP now relies on the
- 7 baseline in terms of its implementation, that the HCP, the
- 8 provision of makeup water, is tied to a projection of
- 9 salinity and elevation trends. That was not the case under
- 10 the Draft EIR. That is new information that ought to be
- 11 bedded today.
- 12 MR. OSIAS: The baseline was the subject of at least a
- day and a half of cross-examination. It's not changed at
- 14 all. The only thing in this document is responses to
- 15 comments saying what about this, what about that. Those
- responses were made, and it did not change. The HCP, as Mr.
- 17 Christophel has said, was a concept HCP in the Draft, said
- 18 we will mitigate for the project impacts only with makeup
- 19 water. It's been refined and changed. It is not more
- 20 important now than it was then, although Mr. Kirk tried
- 21 twice to get him to say that. He did not. So I think it is
- 22 outside the scope of this proceeding.
- 23 CHAIRMAN BAGGETT: I tend to agree unless you can give
- 24 me an opportunity more to persuade why -- we did spend well
- over a day on this issue before.

- 1 MR. KIRK: We do have new information on this issue
- 2 today. New information has been provided in the Master --
- 3 at the Master Response to Comments and, in fact, the Errata
- 4 sheets related to the baseline. That information was not
- 5 available to us in the first part of Phase II of the
- 6 hearing.
- 7 CHAIRMAN BAGGETT: You are free to ask based on if
- 8 there is new information, refer to it in the Final, then you
- 9 are free to discuss that. But to go back and hold a
- 10 discussion of the baseline again --
- MR. OSIAS: The information, Mr. Chairman, is in
- 12 response to comments saying, "Did you do this?" Or "When
- 13 did you do that?" It didn't produce a changed EIR. The
- 14 debate is whether the baseline is correct or not. The
- 15 environmental community has had cross-examination and an
- opportunity to present rebuttal witnesses already. This is
- 17 not new information with respect to a change in the project
- or in the mitigation program. It's neither.
- 19 CHAIRMAN BAGGETT: Mr. Rossmann.
- 20 MR. ROSSMANN: Well, a little rule of reason, perhaps,
- 21 your Honor, because I think Mr. Kirk has a good point. If
- Mr. Osias is suggesting that only what is literally in
- 23 Chapter 4, Errata, is a change in the EIR, I think that is
- 24 incorrect.
- 25 CHAIRMAN BAGGETT: Agree.

- 1 MR. ROSSMANN: Because the EIR includes the response to
- 2 comments. I think all of us have learned something in those
- 3 response to comments that is information that was not
- 4 previously provided. On the other hand we could go and do
- 5 the whole thing over again.
- 6 MR. OSIAS: Every comment is new.
- 7 MR. ROSSMANN: I guess, I think Mr. Kirk is perhaps
- 8 being a little more aggressive than I was. And one of us
- 9 ought to have a chance to try to explore this line of
- 10 authority, at least find out how that change, how this new
- 11 information about baseline -- I was going to save it for my
- 12 brief. I don't know what he is up to. He may have more
- 13 perceptions on this. To just say that it is not in Chapter
- 4 Errata or not part of what these witnesses testified as to
- 15 how they changed the EIR, really does confine it. And I
- think all of us will be the poorer if we don't explore it,
- 17 what this new information provides.
- 18 CHAIRMAN BAGGETT: I appreciate that.
- 19 Mr. Osias.
- 20 MR. OSIAS: Thank you.
- 21 The fact of text being newly present can't be the test
- for change because every comment in every response was not
- in the Draft. Second, there are no new assumptions in the
- 24 baseline in terms of information. It is exactly the same
- 25 baseline. There is merely a discussion of why those

- 1 assumptions didn't change.
- 2 Information, which is how the question was posed and I
- 3 think how you wanted to parse it maybe, is there new
- 4 information has to mean more is there new text in terms of
- 5 the give and take about why the assumptions were made before
- 6 or are the same. I don't believe there is any new factual
- 7 information.
- 8 MR. KIRK: Mr. Chairman, if I do identify new
- 9 information, new factual information, in the Master
- 10 Response, I will limit my questions to that. In fact, I
- 11 think we will find that. When Mr. Osias claims that only
- 12 the changes, only substantive changes are found in the
- 13 Errata sheet or something to that effect, in fact, what we
- 14 have is a clarification of information that was never
- 15 provided in the Draft EIR.
- 16 CHAIRMAN BAGGETT: I guess, so overrule and sustain
- 17 partially both. Continue the line of questioning, but I can
- 18 appreciate we aren't following the formal rules of evidence
- in a traditional court. I will allow you some slack, if you
- 20 will, to explore some of the changes. But if you could just
- 21 make them very narrow and try to stick with and stay in line
- 22 with the comments as submitted in the changes to the Final
- 23 it would be appreciated.
- 24 So why don't you continue with that.
- MR. KIRK: Dr. Eckhardt, page -- my Page 3-24, the

- second paragraph of entitlement enforcement. And does your
- 2 second paragraph start on Page 3-23?
- 3 DR. ECKHARDT: My second paragraph starts on -- I don't
- 4 understand your question.
- 5 MR. KIRK: The text you're looking at, does the second
- 6 paragraph under Entitlement Enforcement that we are reading
- 7 from on Page 3-23, does the second paragraph begin on Page
- 8 3-23 or 3-24?
- 9 DR. ECKHARDT: It begins on 3-23.
- 10 MR. KIRK: Looks like we are tracking here.
- On Page 3-24 there is in that second paragraph again,
- 12 second paragraph of the section, there is a sentence that
- begins with "It was assumed."
- Do you see that sentence?
- DR. ECKHARDT: Yes.
- MR. KIRK: Would you mind reading just that sentence
- 17 for me?
- 18 DR. ECKHARDT: It was assumed that IID and its
- 19 farmers could increase efficiency using
- 20 temporary, nonstructural operations
- improvements rather than reduce yield to
- 22 accommodate this relatively small reduction (.059
- compared to a total of 3.43 MAFY) in diversion.
- 24 (Reading.)
- MR. KIRK: So for entitlement enforcement, which, if we

- 1 remember correctly, that was included in your baseline
- projection; is that correct?
- 3 DR. ECKHARDT: That's correct.
- 4 MR. KIRK: And entitlement enforcement then would be
- 5 borne by IID and it would involve these nonstructural and/or
- 6 operational changes by farmers; is that correct?
- 7 DR. ECKHARDT: That is not correct.
- 8 MR. KIRK: Could you correct me, please?
- 9 DR. ECKHARDT: Yes. If you would go to Page 3-30,
- 10 which follows the table, and read under the Footnote 1.
- 11 MR. KIRK: Under Footnote 1 it indicates CVWD and IID
- farmers would potentially reduce their water use under
- 13 entitlement enforcement?
- 14 DR. ECKHARDT: That's correct. The statement we read
- before under the other page is actually in error. The
- 16 footnote on Page 3-30 is correct.
- 17 MR. KIRK: Should that change the hydrological
- assumptions under the baseline, Dr. Eckhardt?
- 19 DR. ECKHARDT: Should what?
- 20 MR. KIRK: The error in assuming that CVWD as well as
- 21 IID would be responsible for reducing their water use under
- 22 entitlement enforcement, wouldn't that change the baseline?
- DR. ECKHARDT: No. We've always assumed that CVWD
- 24 would be responsible or as it states in Footnote 1, CVWD,
- 25 IID and their farmers would be responsible for any

- 1 curtailment or any enforcement of the entitlement, the ag
- 2 entitlement of 3.85.
- 3 MR. KIRK: In which proportion? Does all of it? Most
- 4 of it? Is it borne by CVWD or IID? Or do you know?
- 5 DR. ECKHARDT: That would depend on the situation.
- 6 MR. KIRK: Do you have an average?
- 7 DR. ECKHARDT: I do not have an average.
- 8 MR. KIRK: If, in fact, it is borne by CVWD, isn't
- 9 there makeup water that would be provided by MWD under the
- 10 1889 Implementation Agreement?
- 11 DR. ECKHARDT: No.
- 12 MR. KIRK: Why not?
- 13 MR. OSIAS: Objection. Just to save time and for the
- 14 record, it is the 1989 Approval Agreement.
- 15 MR. KIRK: Thank you.
- DR. ECKHARDT: Question.
- 17 MR. KIRK: Why wouldn't that agreement provide makeup
- water to CVWD in the event CVWD was curtailed under
- 19 entitlement?
- DR. ECKHARDT: My answer was to the Implement
- 21 Agreement. When you say Approval Agreement, the answer is,
- 22 yes, it would. It could provide some makeup water, yes.
- MR. KIRK: Wouldn't that change the baseline?
- 24 DR. ECKHARDT: There could potentially be some changes,
- which is something that I could go through here if you would

- 1 like me to show you how those changes could actually be
- 2 made.
- 3 MR. KIRK: If you could just answer a couple of
- 4 questions related to that. If, in fact, CVWD is the junior
- 5 right holder under priorities one, two and three; is that
- 6 correct?
- 7 DR. ECKHARDT: That's correct.
- 8 MR. KIRK: Why wouldn't you assume that CVWD would take
- 9 the burden of entitlement enforcement?
- 10 DR. ECKHARDT: Again, it is going to depend on the
- 11 exact situation.
- 12 MR. KIRK: In which circumstance would IID be required
- 13 to reduce its water use under entitlement enforcement?
- 14 DR. ECKHARDT: Like previous proceedings, if IID is
- shown not to be beneficially using their water.
- MR. KIRK: Isn't that a new action, not a part of the
- 17 baseline, Dr. Eckhardt?
- DR. ECKHARDT: Isn't what a new action?
- 19 MR. KIRK: If there is a new proceeding, a new order, a
- 20 new requirement.
- 21 DR. ECKHARDT: I would assume that is a possibility,
- 22 yes.
- MR. KIRK: So should that be a part of the baseline?
- 24 DR. ECKHARDT: Should what be part of the baseline?
- MR. KIRK: Entitlement enforcement affecting IID?

- 1 DR. ECKHARDT: If there is an order to IID, yes.
- 2 MR. KIRK: I am asking a baseline. An order implies a
- 3 new action, a new discretion by some agency?
- 4 MR. OSIAS: Objection. Action doesn't necessarily
- 5 imply -- objection to the form of the question as
- 6 ambiguous. If he is using action in the environmental
- 7 sense, that may mean discretion. I thought he was using
- 8 action in the enforcement sense like somebody sues.
- 9 CHAIRMAN BAGGETT: Could you clarify?
- 10 MR. KIRK: I was, in fact, asking in the environmental
- sense, in the CEQA sense, a discretion action by a lead
- 12 agency.
- DR. ECKHARDT: If, in fact, a lead agency makes a
- 14 discretionary action, they essentially could be subject to
- 15 NEPA and CEQA compliance.
- MR. KIRK: So it is your understanding under
- 17 entitlement enforcement that at least CVWD could be
- impacted, correct?
- 19 DR. ECKHARDT: Correct.
- 20 MR. KIRK: CVWD, it is your understanding that under
- 21 the 1989 Approval Agreement have a source to backfill some
- reductions of water use, correct?
- DR. ECKHARDT: That's my understanding.
- MR. KIRK: It's your testimony that that could, in
- 25 effect, affect the baseline?

- 1 DR. ECKHARDT: Yes, like many factors affect the
- 2 baseline.
- 3 MR. KIRK: When, in fact, you did the sensitivity
- 4 analysis, Dr. Eckhardt, wasn't this the most significant
- 5 factor, entitlement enforcement? Didn't it account for the
- 6 potentially greatest change in the baseline?
- 7 DR. ECKHARDT: First of all, I didn't necessarily do
- 8 the sensitivity analysis. This is something that was done
- 9 by the Bureau of Reclamation.
- 10 MR. KIRK: Thanks for the clarification on that.
- 11 DR. ECKHARDT: This is like lots of assumptions in that
- it is hard to separate out an assumption. If you are
- 13 referring to the table, you could say, "Based on these
- 14 assumptions used in sensitivity analysis, yes, it has the
- 15 largest change."
- MR. KIRK: In fact, a ten-year change, and that is not
- 17 assuming entitlement force is not a part of the baseline,
- 18 but assuming it is a third of an impact; is that correct?
- DR. ECKHARDT: Rephrase the question.
- 20 MR. KIRK: I'll do that. I think I confused myself.
- 21 Dr. Eckhardt, Table 3.3-1, the sensitivity analysis
- 22 that was run assumes that entitlement enforcement is a part
- of the baseline, but it has a third of an impact that it
- 24 otherwise would have, thereabouts, a third of an impact,
- 25 correct?

- DR. ECKHARDT: For that particular sensitivity run,
- 2 yes.
- 3 MR. KIRK: Under that assumption, there would be a
- 4 ten-year difference in terms of when the Sea would reach 60
- 5 parts per thousand; is that correct?
- DR. ECKHARDT: There was a ten-year difference in the
- 7 mean, yes, correct.
- 8 MR. KIRK: In fact, if the entitlement enforcement --
- 9 if there was a 50,000 acre-foot backfill of CVWD, and CVWD
- 10 was the one taking the brunt of this entitlement
- 11 enforcement, the inflow to the Sea reduction could be 5- or
- 12 6- or 7,000 acre-feet per year, correct?
- 13 DR. ECKHARDT: Are you asking me to assume there is a
- 14 50-?
- 15 MR. KIRK: Yes.
- DR. ECKHARDT: If there is an assumption that there
- 17 could be a backfill of 50-, then I assume there could be a
- 18 reduction.
- 19 MR. KIRK: Is it your understanding that the 1989
- 20 Approval Agreement included a backfill of 50,000 acre-feet
- 21 per year by MWD?
- DR. ECKHARDT: That is not my understanding, no.
- MR. KIRK: What is your understanding?
- DR. ECKHARDT: My understanding is that there is a
- 25 backfill agreement or section in that agreement and it is

- shared between MWD, CVWD and PVID. And it is subject to
- 2 several circumstances before it can happen.
- 3 MR. KIRK: The maximum amount that MWD would backfill
- 4 is 50,000 acre-feet per year; is that correct?
- 5 DR. ECKHARDT: That is correct; that is my
- 6 understanding, in any one year.
- 7 MR. KIRK: On Page 3-24, again, you say this paragraph
- 8 or this sentence is in error, the assumption that IID would
- 9 bear the brunt of entitlement enforcement. It could be IID
- 10 and CVWD; is that correct?
- DR. ECKHARDT: I assume, yes.
- 12 MR. KIRK: If it is IID, as this sentence indicates --
- 13 DR. ECKHARDT: I want to point out this sentence is in
- 14 error.
- 15 MR. KIRK: I only know what I have here, Dr. Eckhardt.
- 16 The other -- certainly you pointed out a footnote that
- 17 perhaps is a little bit different.
- 18 If, in fact -- is there a case where IID would, in
- 19 fact, be responsible for reducing its water use by about
- 59,000 acre-feet under entitlement enforcement?
- 21 DR. ECKHARDT: You are asking me to assume that?
- MR. KIRK: I am asking you if there is a -- is there a
- 23 possibility, is there potential that IID would, in fact,
- 24 have to do what this sentence indicates it has to; that is,
- 25 reduce its water use by an average of 59,000 thousand

- 1 acre-feet per year because of entitlement enforcement?
- 2 DR. ECKHARDT: There probably are situations. One of
- 3 which I can think of is according to the Approval Agreement
- 4 IID could do that.
- 5 MR. KIRK: The way they would do it is, as this
- 6 sentence indicates, is that correct, nonstructural operation
- 7 improvements rather than reduce yield?
- 8 DR. ECKHARDT: It would be a farmer decision as to how
- 9 to do it, yes.
- 10 MR. KIRK: How would the farmer know to do it?
- DR. ECKHARDT: Know to do what?
- 12 MR. KIRK: How would the farmer know -- how would a
- 13 farmer in the IID service area know that they had to reduce
- their use of water by 59,000 acre-feet per year?
- 15 DR. ECKHARDT: The same way IID would know, the Bureau
- 16 would notify them.
- MR. KIRK: Would IID notify the farmers?
- 18 DR. ECKHARDT: Possibly. I don't know how that would
- 19 come into effect. I would assume there would be a
- 20 notification.
- 21 MR. KIRK: Those farmers wouldn't have to implement any
- 22 sort of on-farm conservation system, they could just do
- operational changes; is that correct?
- DR. ECKHARDT: That's certainly one method, yes.
- 25 MR. KIRK: That is what this sentence indicates?

- 1 DR. ECKHARDT: That's correct.
- 2 MR. KIRK: This sentence indicates -- let's back up.
- 3 Are you aware that IID is a very efficient operation,
- 4 correct, the farming in Imperial Irrigation District --
- 5 there has been a lot of testimony how efficient IID is?
- DR? ECKHARDT: Yes, I'm aware of that.
- 7 MR. KIRK: What this sentence indicates, and I
- 8 understand you say the sentence is in error, the sentence
- 9 indicates that IID's farmers can squeeze out 59,000
- 10 acre-feet without doing anything other than operational
- 11 changes; is that correct?
- 12 DR. ECKHARDT: I don't think it is exactly saying that.
- 13 I think it is saying that they can do things as they do
- 14 every year in their decisions in using water.
- 15 MR. KIRK: They wouldn't need to be paid for it; is
- 16 that correct?
- 17 DR. ECKHARDT: They may or may not. In this case I
- think the assumption is they would not.
- 19 MR. KIRK: So IID's farmers could generate 59,000
- 20 acre-feet under a baseline scenario and they are not getting
- 21 paid for?
- DR. ECKHARDT: You say they could?
- MR. KIRK: Yeah.
- DR. ECKHARDT: I don't know if they could. I'm
- assuming.

- 1 MR. KIRK: That is under your baseline.
- DR. ECKHARDT: I said this sentence is in error and
- 3 CVWD, some combination of CVWD and MWD could make this
- 4 reduction. It could be all CVWD.
- 5 MR. KIRK: Ms. Harnish, do you have something?
- 6 MS. HARNISH: I think he misspoke. He said CVWD and
- 7 MWD.
- 8 DR. ECKHARDT: I meant IID, not MWD.
- 9 MR. KIRK: 59,000 acres is a relatively small amount of
- 10 water, correct? The point you make here under the --
- 11 DR. ECKHARDT: Where is that at?
- 12 MR. KIRK: You point out in parens at the end of that
- sentence, 59,000 acre-feet, .059 compared to a total of 3.43
- 14 MFAY. The next paren you indicate a significant greater
- diversion reduction could not be accommodated solely
- through increased efficiency; is that correct?
- DR. ECKHARDT: That is what it says, yes.
- 18 MR. KIRK: But 59,000 acre-feet would represent 60
- 19 percent of the 1988 agreement with MWD, correct,
- 20 thereabouts?
- DR. ECKHARDT: Thereabouts.
- 22 MR. KIRK: MWD invested tens of millions of dollars to
- generate a hundred thousand acre-feet in 1988; is that
- 24 correct?
- MR. OSIAS: Mr. Chairman, 59,000 was identified in the

- draft, the assumption that it would be priority three was in
- the Draft. The question of inflow to the Sea impacts and
- 3 whether farmers get paid is irrelevant. The '88 agreement
- 4 was fully discussed in the Draft. This is only his first
- 5 topic. He started at 2:50 -- at 1:50.
- 6 MR. KIRK: I would have started had the witnesses been
- 7 here.
- 8 CHAIRMAN BAGGETT: I would sustain the objection. You
- 9 are going over stuff we've already been there. I'm trying
- 10 to cut you some leeway here.
- 11 MR. KIRK: I appreciate that. I will move on.
- 12 You could understand, this is new information about how
- 13 IID would generate 59,000 acre-feet of water.
- 14 CHAIRMAN BAGGETT: I would sustain the objection.
- We've been there.
- 16 MR. OSIAS: With this witness.
- 17 MR. KIRK: Let's turn to some figures that have been
- 18 provided, new figures in the Final EIR. Figure 3.1-16.
- DR. ECKHARDT: Page?
- 20 MR. KIRK: Not going to get a very good response from
- 21 me on page.
- MS. HARNISH: There is not a page number. It's the
- 23 second figure after Page 4-139.
- 24 CHAIRMAN BAGGETT: Mike.
- 25 MS. HARNISH: There is not a page number, but it would

- 1 be Page 4-139, two pages after 4-137.
- 2 DR. ECKHARDT: What was the figure?
- 3 MS. HARNISH: 3.1-16.
- 4 MR. KIRK: Dr. Eckhardt, have you found it?
- 5 DR. ECKHARDT: Yes, we're looking at Figure 3.1-16.
- 6 MR. KIRK: Does that show the existing hydrological
- 7 setting in Imperial Valley?
- 8 DR. ECKHARDT: Yes.
- 9 MR. KIRK: Does it show 1,149,000 acre-feet per year
- 10 flowing to the Salton Sea?
- 11 DR. ECKHARDT: I assume you're adding all the numbers
- 12 that are going to the Salton Sea. That is not added on my
- 13 figure here.
- MR. KIRK: I was adding those four or five numbers.
- That look about right?
- DR. ECKHARDT: That looks about right.
- 17 MR. KIRK: If you -- again, clarification. 1,149,000
- 18 acre-feet per year flowing to the Salton Sea under the
- 19 existing setting. That is the historical set, how much
- 20 water has been flowing in from the Imperial Valley based on
- 21 12 years of data or whatever you used; is that correct?
- DR. ECKHARDT: Yes, that is what it says, existing
- 23 setting.
- MR. KIRK: Could you turn to the baseline, the similar
- figure there, Figure 3.1-30? There I think the math might

- 1 be a little easier, Dr. Eckhardt. We have -- I show
- 2 1,100,000 or 1.1 million acre-feet flowing into the Sea
- 3 every year; is that correct?
- 4 DR. ECKHARDT: If my math is correct.
- 5 MR. OSIAS: Are you looking at the one that says
- 6 Alternative 1?
- 7 MR. KIRK: Yes. Baseline, no project, Alternative 1.
- Baseline and no project is the same, is that correct,
- 9 Ms. Harnish, for this circumstance?
- MS. HARNISH: Yes, for this circumstance.
- 11 MR. KIRK: Dr. Eckhardt, my math look about right?
- 12 DR. ECKHARDT: Yes.
- 13 MR. KIRK: There is 49,000 acre-foot difference between
- 14 the existing setting and the baseline; is that correct?
- DR. ECKHARDT: Yes, based on those two figures.
- MR. KIRK: For your modeling purposes didn't you assume
- 17 that entitlement enforcement, all these other things would
- 18 occur in this, in Imperial Valley? For modeling purposes
- 19 you assumed that 59,000 acre-foot would be reduced into
- 20 coming into the Imperial Valley and 56,000 acre-feet or
- 21 thereabouts would be reduced going to the Salton Sea?
- DR. ECKHARDT: State the question again now.
- 23 MR. KIRK: For modeling purposes with respect to
- 24 entitlement information you assumed 56,000 acre-foot
- 25 reduction of flow into the Salton Sea, and that would be

- demonstrated in part on Figure 3.1-30?
- DR. ECKHARDT: That's correct, in part.
- 3 MR. KIRK: Along with other changes --
- 4 DR. ECKHARDT: All the other changes.
- 5 MR. KIRK: You testified before, and I'm not going to
- 6 go over it again, Mr. Chairman.
- 7 DR. ECKHARDT: Yes.
- 8 MR. KIRK: So it is a 49,000 acre-foot reduction in the
- 9 baseline compared to the existing conditions; is that
- 10 correct, if my math is correct?
- DR. ECKHARDT: That is the difference between those two
- 12 figures, yes.
- 13 MR. KIRK: Could you turn to Figure 3.1-26? This is
- 14 the proposed project average, overall water balance in the
- 15 Imperial Valley; is that correct?
- 16 DR. ECKHARDT: That's correct.
- 17 MR. KIRK: When I did my math, Dr. Eckhardt, I come up
- 18 with 793,000 acre-feet per year of water flowing into the
- 19 Sea. Does that look about right?
- 20 DR. ECKHARDT: Looks about right. These numbers are
- 21 unchanged from the Draft.
- 22 MR. KIRK: The difference between Figure 3.1-16, or the
- existing settings, and Figure 3.1-26 is 335,000 acre-feet,
- is it not?
- DR. ECKHARDT: If your math is correct.

- 1 MR. KIRK: If my math is correct, Dr. Eckhardt, you see
- a 356,000 acre-foot reduction -- 356,000 acre-foot reduction
- 3 could come from a 300,000 acre-foot reduction because of
- 4 on-farm conservation improvements and an additional 56,000
- 5 acre-feet from the IOP, correct?
- 6 DR. ECKHARDT: No, that is not correct. You jumped to
- 7 a conclusion just by subtracting the numbers.
- 8 MR. KIRK: Dr. Eckhardt, the sensitivity analysis, you
- 9 also looked at the 1998 MWD-IID agreement, whether that
- 10 might be phased out after 40 years; is that correct?
- DR. ECKHARDT: As I recall, that is correct.
- 12 MR. KIRK: When that project was evaluated and an EIR
- done a number of years ago, did it assume that project
- 14 would continue on for an additional time period or did it
- 15 end after 40 years?
- DR. ECKHARDT: As I recall, it assumed it would
- 17 continue for a period of time, but there was no
- 18 termination.
- 19 MR. KIRK: Thank you.
- 20 Ms. Harnish, if we could turn to Master Response page,
- 21 I have it as, Page 3-42, the chapter entitled 3.6 Master
- 22 Responses on Impact Determination for Fish in the Salton
- 23 Sea.
- Do you have that?
- MS. HARNISH: Yes, I do.

- 1 MR. KIRK: Am I on the right page?
- 2 MS. HARNISH: 3-40?
- 3 MR. KIRK: I have 3-42.
- 4 Is it 3-40?
- 5 MS. HARNISH: In the Final EIR it is 3-40.
- 6 MR. KIRK: Let the record note that.
- 7 Thank you.
- 8 Is this best addressed to you or to somebody else?
- 9 MS. HARNISH: Probably to Dave Christophel.
- 10 MR. KIRK: Mr. Christophel, there you've identified six
- 11 criteria that could be used to determine if a significant
- impact would occur to the fishery; is that correct?
- MR. CHRISTOPHEL: That is correct.
- 14 MR. KIRK: After those six criteria, you identify
- 15 which significance criteria do not apply; is that correct?
- MR. OSIAS: Mr. Chairman, I would just like to point
- out, although Mr. Kirk didn't, that right above the six
- 18 criteria he asked a question about -- starts a sentence that
- 19 are listed in the Draft EIS. It is not a change either on
- 20 this section. He is just going through a comment.
- 21 We had the same discussion in the EIR draft.
- MR. KIRK: There is new information provided here
- 23 below the six criteria. I was laying a foundation for the
- 24 question about the new material.
- MR. KIRK: I will be very brief. Criteria -- it reads

- 1 after these six criteria are listed, the second sentence
- 2 there, criteria five and six are not applicable because
- 3 there are no local policies or ordinances protecting the
- 4 nonnative fish species of the Salton Sea. And there are no
- 5 approved or adopted conservation plans that address the
- 6 nonnative fish of the Salton Sea; is that correct?
- 7 MR. CHRISTOPHEL: That is what it says.
- 8 MR. OSIAS: Is that alleged to be the new material?
- 9 MR. KIRK: That was my understanding.
- 10 Did you check with the County of Imperial or the Salton
- 11 Sea Authority on any local policies or ordinances protecting
- 12 the Sea's fishery?
- 13 MR. CHRISTOPHEL: I did not address this specifically.
- Ms. Harnish --
- MS. HARNISH: It would have been Sandy.
- MR. CHRISTOPHEL: I did not prepare this.
- 17 MR. KIRK: If the County of Imperial or the Salton Sea
- 18 Authority had a policy or ordinance protecting the fishery
- of the Sea, would then the impact be determined
- 20 significant?
- 21 MR. OSIAS: Objection. Do you mean if they had a
- 22 policy or ordinance protecting nonnative fish? Or do you
- 23 mean a fishery or do you mean the Sea? Ambiguous.
- 24 CHAIRMAN BAGGETT: Sustain.
- 25 MR. KIRK: If the Salton Sea Authority or the County of

- 1 Imperial had a policy or ordinance protecting biological
- 2 resources in the Sea, such as its nonnative fish, would then
- 3 the Final EIR determine that the proposed project has
- 4 significant impacts?
- 5 MR. CHRISTOPHEL: If that was in conflict with those
- 6 policies, yes.
- 7 MR. KIRK: Thank you.
- 8 I just have a few more, Mr. Chairman.
- 9 Ms. Harnish, is there a significant difference in the
- 10 way CEQA and NEPA dictate you construct and evaluate your
- 11 alternatives?
- 12 MS. HARNISH: Yes.
- MR. KIRK: What is that difference?
- 14 MS. HARNISH: The difference is in the evaluation.
- MR. KIRK: How so?
- MS. HARNISH: CEQA requires that you evaluate your
- 17 proposed project and look at alternatives, the analysis of
- 18 alternatives needn't be on an equal level as the analysis
- 19 for on the proposed project. In NEPA the alternatives would
- 20 be evaluated in an equal level of detail.
- 21 MR. KIRK: Do you believe you have satisfied the NEPA
- 22 requirements in that case?
- MR. OSIAS: Objection. Certainly a legal question
- about satisfaction of NEPA is not related to a change in EIR.
- 25 CHAIRMAN BAGGETT: I would sustain that.

- 1 MR. KIRK: Ms. Harnish, do you believe that the
- 2 document puts as much energy and emphasis into evaluating
- 3 the socioeconomic impacts of one alternative, fallowing,
- 4 when compared to the socioeconomic impacts, for example, the
- 5 Salton Sea community, with another alternative, on-farm
- 6 conservation?
- 7 MR. OSIAS: Objection. No change in either information
- 8 of the EIR.
- 9 MR. KIRK: Mr. Chairman, the petitioners have brought
- 10 how many witnesses on socioeconomic impacts and brought them
- 11 again today. They provided additional information on
- 12 socioeconomic impacts, and it tends to focus on one issue,
- 13 the fallowing and its impact to the Imperial Valley. It is
- 14 a fair question.
- 15 MR. OSIAS: Fairness not being the standard, that is
- 16 also not accurate.
- 17 CHAIRMAN BAGGETT: True.
- 18 MR. OSIAS: Certainly the parties who out number the
- 19 petitioner by some magnitude of six to seven to one had
- 20 equal opportunity to bring as many witness as they wished to
- 21 discuss fallowing in Phase II. I don't believe there were
- 22 any questions asked of Mr. Highstreet about socioeconomic
- 23 impacts other than whether there was a change, nor I believe
- 24 was there any testimony today about it.
- Mr. Kirk's desire to revisit that and compare it to the

- other areas of the document hasn't changed, including local
- 2 communities. I don't think we need to go into this again.
- 3 CHAIRMAN BAGGETT: Sustain the objection.
- 4 Can you please restate the question, and keep to the
- 5 changes of the Final, from the Draft to the Final?
- 6 MR. KIRK: Ms. Harnish, when you reconstructed the
- 7 various graphs showing salinity surface area, and surface --
- 8 surface areas, surface elevation, for example for various
- 9 alternatives, did you adjust the scale on the axis of it all
- so that the axis would include the same scale?
- MS. HARNISH: Yes, we did that.
- 12 MR. KIRK: Thank you very much.
- MS. HARNISH: You're welcome.
- 14 CHAIRMAN BAGGETT: San Diego, Ms. Hastings.
- 15 ---00--
- 16 CROSS-EXAMINATION OF IMPERIAL IRRIGATION DISTRICT
- 17 BY SAN DIEGO COUNTY WATER AUTHORITY
- 18 BY MS. HASTINGS
- 19 MS. HASTINGS: Ms. Harnish, just a couple quick
- 20 questions, very basic.
- 21 Isn't it true that the final environmental document,
- 22 which includes the draft environmental document, evaluates
- 23 the environmental impacts associated with the conservation
- of up to 300,000 acre-feet for the transfer to San Diego
- 25 and/or the Coachella Valley Water District and Metropolitan

- 1 Water District?
- 2 MS. HARNISH: Yes.
- 3 MS. HASTINGS: Similar question. Isn't it also true
- 4 that the Final Environmental Impact Report evaluated the
- 5 environmental impacts associated with the conservation of
- 6 water for mitigation will be necessary for that transfer?
- 7 MS. HARNISH: Yes.
- 8 MS. HASTINGS: Isn't it also true that both with
- 9 respect to the conservation of water for transfer and the
- 10 conservation of water for mitigation that the environmental
- 11 impacts associated with at least one methodology, the
- 12 conservation, fallowing, is evaluated by the final
- 13 environmental impact document?
- MS. HARNISH: Yes.
- MS. HASTINGS: Thank you.
- 16 CHAIRMAN BAGGETT: Couple questions, then hearing if
- 17 the staff does.
- 18 ---000--
- 19 CROSS-EXAMINATION OF IMPERIAL IRRIGATION DISTRICT
- 20 BY THE BOARD
- 21 CHAIRMAN BAGGETT: Dr. Dickey, on cross you stated that
- 22 after a dust emission has occurred, it would be analyzed,
- 23 correct? You analyze that. Then after that occurrence and
- 24 appropriate mitigation measure or measures listed in the EIR
- would then be implemented?

- DR. DICKEY: Right, or developed in the research
- 2 program.
- 3 CHAIRMAN BAGGETT: I guess, following, what length of
- 4 time is necessary to trigger that implementation once you
- 5 identified, analyzed, decided mitigation, are we looking at
- 6 weeks, months, days, hours?
- 7 DR. DICKEY: We can use some compare and contrast with
- 8 the Owens situation that was let to run for --
- 9 CHAIRMAN BAGGETT: That was my next question. Maybe
- 10 put them all together. I guess, are there mitigation
- 11 measures designed in the Final EIR to prevent development of
- 12 a major long turn dust event such as have occurred in Owens
- 13 Valley?
- 14 DR. DICKEY: That is the purpose of the mitigation
- program, and it is structured to avoid that. When we
- develop the mitigation program, we recognize that there
- 17 wouldn't be an instantaneous response, strictly because of
- 18 logistics, just realistic construction timelines and so
- 19 forth. And for that reason we maintained the significant
- 20 nature of the -- potentially significant nature of that
- 21 impact, the air quality impact, that was retained.
- 22 If it weren't for that overlap, because of the strength
- of mitigation or that gap, if you will, implementation gap,
- 24 we likely called that impact nonsignificant. So the
- timeline to implement, put in ten square miles of shallow

- 1 flooding at Owens Lake, really came down to the construction
- 2 was done in a few months. And there is --
- 3 If you take the whole design and implementation period,
- 4 it was about a year, so that is just one mitigation
- 5 project. The second mitigation project was constructed in
- 6 120 days; again, design and everything was on the order of a
- 7 year. If you have your research done and you know what you
- 8 want to do, construction can be done fairly rapidly.
- 9 CHAIRMAN BAGGETT: So ten square miles, that is 6,400
- 10 acres?
- 11 DR. DICKEY: Thousand.
- 12 CHAIRMAN BAGGETT: 64,000 -- 6,400 acres.
- 13 DR. DICKEY: 6,400.
- 14 CHAIRMAN BAGGETT: I gather it relates to my last
- 15 question on the air. You changed the exposed shorelines,
- the difference between the Draft and Final is 54,000 to
- 17 16,000 acres?
- 18 DR. DICKEY: True.
- 19 CHAIRMAN BAGGETT: So we are looking to follow up on
- that, then. 6,400 took three months to implement, so here
- we're looking at the worst case scenario of 16,000?
- 22 DR. DICKEY: Well, I don't think so because, again,
- even if you assume worse case scenario would be, if you
- 24 really stretch it, that the Salton Sea could be as bad as
- Owens Lake. At Owens Lake you have 110 square miles of dry

- 1 lake bed and only about 25 square miles, 25 percent, is
- going to be required dust mitigation. That is the current
- 3 estimate. If you take 25 percent and apply that to the
- 4 16,000 you're at 4,000. So, if it is as bad as Owens Lake,
- 5 you have about 4,000 acres you have to fix.
- 6 Something that could be done quickly, if you know what
- 7 you need to do.
- 8 CHAIRMAN BAGGETT: You're confident the analysis done
- 9 so far would allow you to do that fairly quickly?
- DR. DICKEY: Yeah. One other distinction that is
- pretty important with Owens Lake, is that we have around 30
- 12 years or 35-plus years, and then we were on it as the sea
- declines to do our research. At Owens the research program,
- 14 it really only began in earnest ten years ago. We don't
- 15 have a lot of design criteria defined even now as we are
- building. It is a much more challenging situation.
- 17 CHAIRMAN BAGGETT: We have more than an hour or so
- 18 testimony, as I recall, on Owens and Mono Lake and the
- 19 differences.
- DR. DICKEY: Sorry, I didn't want to redredge.
- 21 CHAIRMAN BAGGETT: Couple for Ms. Harnish.
- 22 If, for example, Mexico builds a tertiary treatment
- 23 plant to reclaim wastewater, which thus would diminish the
- 24 flows into the river, would it not follow then that the
- inflow into the Salton Sea would be diminished?

- 1 MS. HARNISH: John, can I defer that to you, John
- 2 Eckhardt? We did address that. I am not familiar with the
- 3 specific numbers.
- 4 DR. ECKHARDT: To answer your question directly, yes,
- 5 it would follow.
- 6 CHAIRMAN BAGGETT: To follow up on that, what
- 7 contingencies are built into HCP2 in the Final EIR to deal
- 8 with this potential diminution of inflow, for example, like
- 9 that, something out of our control?
- 10 DR. ECKHARDT: That is actually kind of the one for
- 11 one. Okay, if I can back up a little bit here. The
- 12 mitigation as proposed for the Salton Sea is, first of all,
- a one-for-one replace. I shouldn't say the word
- "replacement," a mitigation to the Sea for the transfer of
- 15 water. Then in addition, there is a projection to keep the
- Sea to 60 parts per thousand to the year 2030. In other
- 17 words, if flows are changing in the New River, you know, of
- 18 course if they are going down, that potentially means
- 19 salinity could go up faster.
- 20 What is being proposed here is every year, in other
- 21 words, last year we know what was conserved. So the impact
- 22 to the Sea is X. So IID would put in X to the Sea. Then we
- 23 look at the salinity of the Sea that year and look at the
- 24 year 2030 and project how much more water we need to put in
- 25 that year so that -- I'm assuming it would be a straight

- 1 line -- so that some projection to the year 2030 will keep
- 2 us to that.
- 3 If it is rainfall, if it is changes in flows in any of
- 4 the tributaries, the point of that mitigation is to keep the
- 5 Sea to 60 parts per thousand or under to the year 2030.
- 6 MS. HARNISH: I would also add to that, we have a
- 7 Master Response on that issue, which is 3.19. And the
- 8 environmental documentation for that Mexicali wastewater
- 9 system improvement states that all the wastewater collected
- 10 for treatment will be discharged back to the New River. So
- 11 the reductions in the New River are not expected to be
- 12 significant.
- 13 CHAIRMAN BAGGETT: I was using that, I guess, as an
- 14 example.
- MS. HARNISH: As an example.
- 16 CHAIRMAN BAGGETT: It could happen from a number of
- other sources, not just --
- 18 MS. HARNISH: Right.
- 19 DR. ECKHARDT: Right, I understood that.
- 20 CHAIRMAN BAGGETT: I have no other questions.
- I did introduce my colleague, Gary Carlton, his first
- 22 full day on this. He is a registered civil engineer who has
- 23 more than a passing familiarity with many of these issues
- you have been talking about.
- 25 Gary, do you have any questions?

- 1 That concludes the cross-examination.
- 2 Do you have redirect?
- 3 Do you want to take a break?
- 4 MR. OSIAS: Could we take it till the top of the hour,
- 5 maybe?
- 6 CHAIRMAN BAGGETT: Let's take it till 3:00 and come
- 7 back with redirect.
- 8 (Break taken.)
- 9 CHAIRMAN BAGGETT: Let's go back on the record.
- 10 ---00---
- 11 REDIRECT EXAMINATION OF IMPERIAL IRRIGATION DISTRICT
- 12 BY MR. OSIAS
- 13 MR. OSIAS: Thank you, Mr. Chairman.
- Dr. Eckhardt, could you turn to your sensitivity
- analysis which is found on Page 3-28, at least that is the
- 16 table?
- 17 DR. ECKHARDT: Got it.
- 18 MR. OSIAS: Is your mike on?
- 19 DR. ECKHARDT: I have it.
- 20 MR. OSIAS: Just for Mr. Kirk's benefit, do you see the
- 21 first box, Entitlement Enforcement?
- DR. ECKHARDT: Yes.
- MR. OSIAS: In the EIR/EIS do you see where it talks
- 24 about farmers reducing their activity?
- DR. ECKHARDT: Yes.

- 1 MR. OSIAS: Is that limited to the IID farmers?
- 2 DR. ECKHARDT: It is not.
- 3 MS. OSIAS: Now there are two places where it is
- 4 correctly stated, compared to the sentence you pointed out?
- 5 DR. ECKHARDT: That's correct.
- 6 MR. OSIAS: The Chairman asked about, as an example,
- 7 the Mexican wastewater treatment plant. You actually used
- 8 in your sensitivity analysis Mexican flow impacts that might
- 9 come from powerplants; is that right?
- 10 DR. ECKHARDT: That's correct.
- MR. OSIAS: Is that found on Page 3-29?
- DR. ECKHARDT: Yes.
- 13 MR. OSIAS: Powerplants are more consumptive of water
- 14 than a treatment plant?
- 15 DR. ECKHARDT: Yes, a hundred percent consumptive in
- 16 this case.
- 17 MR. OSIAS: The sensitivity analysis, just to go back
- to where we were, was to test something; is that right?
- 19 DR. ECKHARDT: Yes, to test the assumptions that were
- 20 used in creating the baseline.
- 21 MR. OSIAS: The baseline was developed to test what or
- 22 for what purpose? Not to test, I'm sorry.
- DR. ECKHARDT: I'm sorry, try again.
- MR. OSIAS: This baseline was for what purpose?
- DR. ECKHARDT: The baseline was developed so that

- impacts from the project could be assessed, and those
- 2 impacts relating to, of course, in my area hydrology, drains
- 3 in the Salton Sea.
- 4 MR. OSIAS: Was it to compare project impacts to what
- 5 would happen to the Sea without the project?
- 6 DR. ECKHARDT: That's correct.
- 7 MR. OSIAS: And obviously --
- 8 MR. YATES: Excuse me, Mr. Chairman, if we are going to
- 9 get into a lot of questions on the baseline, I didn't get
- into the baseline because it wasn't a change.
- 11 MR. OSIAS: I didn't the first time either.
- 12 MR. YATES: On redirect if we are going to do that I
- 13 should have the opportunity now to get in some questions.
- 14 CHAIRMAN BAGGETT: If he opens up baseline, it is going
- to be -- 8:00 dinner reservations sounds better all the
- 16 time.
- 17 MR. OSIAS: It might. I have a need to clarify the
- 18 incomplete story presented in cross. If you redirect, I
- 19 redirect and then he will go round and round. I
- 20 understand.
- 21 Does the Sea respond the same from a baseline
- 22 perspective regardless of where the reduction in inflow
- 23 comes from? I was using the Mexican example. That is a
- 24 reduction caused in Mexico, right?
- DR. ECKHARDT: Correct.

- 1 MR. OSIAS: That would have an impact on the Sea?
- 2 DR. ECKHARDT: That's correct.
- 3 MR. OSIAS: If the reduction is in Imperial would that
- 4 have an impact on the Sea?
- 5 DR. ECKHARDT: Correct.
- 6 MR. OSIAS: If it was Coachella, would that have an
- 7 impact on the Sea?
- 8 DR. ECKHARDT: That's correct.
- 9 MR. OSIAS: Is the volume for this sensitivity analysis
- 10 that we were looking at?
- 11 DR. ECKHARDT: Volume minus losses.
- 12 MR. OSIAS: Using this powerplant example to just
- 13 finish off the question of the Chairman, it shows a minus
- 14 four in terms of a difference in the mean. That means if
- 15 these powerplants are under construction are built, the Sea
- 16 would deteriorate faster?
- DR. ECKHARDT: Correct.
- MR. OSIAS: Towards 60 parts per thousand?
- DR. ECKHARDT: Yes, in this case to the year 2019.
- 20 MR. OSIAS: Is the powerplant in the baseline?
- DR. ECKHARDT: They are not.
- 22 MR. OSIAS: So if the powerplants come on line and use
- 23 this water, would the HCP, therefore, have to mitigate this
- 24 change by adding additional water to the Sea?
- DR. ECKHARDT: Yes, they would.

- 1 MR. OSIAS: So some of these assumptions are sort of
- 2 more Sea friendly than others?
- 3 DR. ECKHARDT: That's correct.
- 4 MR. OSIAS: Focusing on the one specifically that Mr.
- 5 Kirk asked you all the questions about. He first asked a
- 6 question about an action and then he later clarified it to
- 7 mean one that for which CEQA or NEPA review is needed.
- 8 Do you remember that line of questioning?
- 9 DR. ECKHARDT: Yes, I do.
- 10 MR. OSIAS: What is entitlement enforcement? Just a
- definition of it first, setting aside the action. What does
- 12 it mean?
- 13 DR. ECKHARDT: What it means to me, my understanding is
- 14 that the Secretary of Interior, based on the contracts and
- 15 Supreme Court decree, will enforce those contracts. And in
- 16 this case those contracts are the water that is delivered to
- 17 each of the contract holders.
- 18 MR. OSIAS: Do those contracts provide that the ag
- 19 entitlement has a cap?
- DR. ECKHARDT: Yes.
- 21 MR. OSIAS: What is it?
- DR. ECKHARDT: 3.85 million acre-feet.
- 23 MR. OSIAS: If the Secretary does that, is that an
- 24 action in the environmental review sense?
- DR. ECKHARDT: No, that is a discretionary action.

- 1 MR. OSIAS: That is how it is treated in the
- 2 sensitivity analysis?
- 3 DR. ECKHARDT: That's correct.
- 4 MR. OSIAS: Do you remember -- let me back up.
- 5 He asked about 59,000 acre-feet of reduction required
- because of entitlement enforcement, correct?
- 7 DR. ECKHARDT: Correct.
- 8 MR. OSIAS: We see that in your first line of
- 9 sensitivity analysis here?
- 10 DR. ECKHARDT: That's correct.
- MR. OSIAS: Is that an average number?
- DR. ECKHARDT: That is an average number.
- 13 MR. OSIAS: Within the 3.85 of the ag, does every
- 14 district order the same amount every year?
- DR. ECKHARDT: They do not.
- MR. OSIAS: What does entitlement enforcement require
- 17 the Secretary to do, then, if the aggregate is more than
- 18 3.85?
- DR. ECKHARDT: The Secretary will enforce the 3.85. In
- 20 other words, the ag users will be held to the 3.85 based on
- 21 the priorities within that 3.85.
- 22 MR. OSIAS: And setting aside the approval agreement
- for one minute, which he wanted to talk about, pieces of, if
- 24 Coachella cuts back or IID cuts back by 59,000, does the Sea
- 25 have the same affect or is there a difference?

- DR. ECKHARDT: Essentially there is no difference.
- 2 MR. OSIAS: Now, that is true whether they cut back by
- 3 reducing, leaching or other short-term measures as described
- 4 in this box?
- 5 DR. ECKHARDT: Correct.
- 6 MR. OSIAS: Or just reduce their orders and don't water
- 7 at all?
- 8 DR. ECKHARDT: That's correct.
- 9 MR. OSIAS: It is either one to one or three to one
- 10 depending on which approach?
- 11 DR. ECKHARDT: Correct.
- MR. OSIAS: And it's not location specific?
- DR. ECKHARDT: It's not location specific.
- 14 MR. OSIAS: For purposes of the baseline is there any
- 15 relevance, again setting aside the Approval Agreement, is
- there any relevance to where the cutback comes, between
- 17 Coachella and IID?
- DR. ECKHARDT: There is not.
- 19 MS. OSIAS: Then we have to address the Approval
- 20 Agreement and how that might make a difference?
- 21 DR. ECKHARDT: Yes, that does make a difference.
- MR. OSIAS: He asked the question is up to 50-
- 23 acre-feet, 50,000 acre-feet, a year available to Coachella
- from Metropolitan from the '88 agreement.
- Do you remember that question?

- 1 DR. ECKHARDT: Yes, I do.
- 2 MR. OSIAS: Is 50,000 acre-feet available every year?
- 3 DR. ECKHARDT: It is only available if required,
- 4 depending on what the overage is.
- 5 MS. OSIAS: What if the overage is 40,000 acre-feet, is
- 6 40,000 available for Met?
- 7 DR. ECKHARDT: As I understand the '88 Approval
- 8 Agreement, there is a sharing affect, and there is a
- 9 complicated formula which determines what that sharing is,
- 10 and that sharing is between CVWD and MWD and, of course,
- 11 PVID for a small amount.
- 12 MR. OSIAS: So it is not the first 50,000 of cutback
- that MWD has to give back to Coachella?
- DR. ECKHARDT: That's correct.
- 15 MR. OSIAS: So, if the cutback was 59,000 acre-feet,
- would Coachella have 50,000 available from Metropolitan?
- DR. ECKHARDT: As I recall, I don't remember all the
- 18 details of the equation, it would be something less than
- 19 50,000.
- 20 MR. OSIAS: Closer to half?
- DR. ECKHARDT: It would be closer to half.
- MR. OSIAS: Now, is that automatic or do the other
- 23 districts have to make choices?
- 24 DR. ECKHARDT: It is not automatic. The other
- 25 districts have to make a choice.

- 1 MR. OSIAS: Could IID choose under the Approval
- 2 Agreement to take the hit for the component that Met would
- 3 otherwise have to give back to Coachella?
- DR. ECKHARDT: Yes. As I testified before, yes.
- 5 MR. OSIAS: And I think Mr. Kirk asked sort of
- 6 incredulously why would they do that. I am not sure he got
- 7 an answer.
- 8 So let me ask again: Why would they do that?
- 9 DR. ECKHARDT: The way the agreement is structured is
- 10 that when MWD does take that hit from their amount, the
- 11 agreement can be extended. If IID steps in and decides to
- 12 substitute their water for that, then the agreement no
- 13 longer would be extended. So that would be one reason why
- 14 IID would want to do that, so the agreement is not extended.
- 15 MR. OSIAS: Is it automatic or do they have to choose?
- DR. ECKHARDT: They have to choose.
- MR. OSIAS: Who gets to choose, Met or IID?
- DR. ECKHARDT: IID.
- MR. OSIAS: Do you have a copy of that agreement with
- 20 you?
- DR. ECKHARDT: I do in my briefcase.
- 22 MR. OSIAS: Could you take a look? I think you have
- 23 that backwards.
- The question is about extension. If IID doesn't step
- up and take the cutback. Instead Met does and shares, say,

- 1 the 59-, what happens to the term of the agreement?
- 2 DR. ECKHARDT: The term -- if MWD steps up, the term is
- 3 extended, based on the cumulative amount that they actually
- 4 curtail over the period of time.
- 5 MR. OSIAS: They being Met?
- 6 DR. ECKHARDT: They being Met, yes.
- 7 MR. OSIAS: Now going back to the volatility, we had
- 8 exhibits before, think Exhibit 11, for example, showed the
- 9 volatility in IID. Do you remember that?
- 10 DR. ECKHARDT: Yes, I do.
- 11 MR. OSIAS: If some years a district is over and some
- 12 years it is under, paybacks are required when it is over.
- 13 Do you have a credit when you are under the 3.85 cap?
- DR. ECKHARDT: You do not.
- 15 MR. OSIAS: Is that because there is no inadvertent
- overrun program? Or why is that?
- DR. ECKHARDT: Entitle enforcement or what the
- 18 Secretary does in the type of enforcement is only for those
- amounts that are over the 3.85.
- 20 MR. OSIAS: So it is just a ceiling and any time you
- 21 are under --
- DR. ECKHARDT: You get no credit for being under.
- 23 MR. OSIAS: Could you give us an example of how this
- 24 50,000 or up to 50,000 payback could work?
- DR. ECKHARDT: Yes, I could. I have two ways to do

- this. I could do this manually or I could plug into your
- 2 computer.
- 3 MR. OSIAS: We don't have a white board. Try it
- 4 orally. We will all follow along with a pencil.
- 5 DR. ECKHARDT: What I would like to do -- I have to get
- 6 my computer set up. It went blank on me.
- 7 What I would like to do is give everybody an example of
- 8 maybe a ten-year period, and this is going to be hard to
- 9 follow unless you write this down or I'm on a white board.
- 10 Too much professor here.
- 11 If you will use a first column here and label that
- 12 "Years," and we will have one through ten in years. The
- 13 second column I'm going to define as the difference from
- 14 3.85. So what I'm going to do now is give a hypothetical,
- 15 the 3.85 over and underage. So for year one I'm going to
- say -- these are in thousand acre-feet. So for year one I'm
- 17 going to say it was under 100-, so that is a minus 100-.
- 18 Year two it was zero. Year three was plus 170-. Year four
- 19 was zero. Year five we are under minus 50-. Year six plus
- 20 70-. Year seven plus 200-. Year eight zero. Year nine
- zero, and year ten plus 160-.
- 22 If you average to a straight arithmetic average of
- those numbers, you get an average of 45-.
- 24 MR. OSIAS: So somebody looking at the ag years over
- 25 that ten-year period would say it was averaging 45,000

- 1 acre-feet over 3.85?
- 2 DR. ECKHARDT: That's correct. You can make that
- 3 assumption.
- 4 Now the way the entitle curtailment, to use the term
- 5 that is used in the document, is, in fact, and the way we
- did our analysis, is we only looked at the overages.
- 7 So if you make another column and show overages here,
- 8 you will see in year three you have an overage of 170-.
- 9 Year six you have an overage of 70-. Year seven, an overage
- 10 of 200- and year ten an overage of 160-. Now, this is
- 11 exactly we've got 59,000 is those numbers were summed and
- 12 averaged over that period of time. So you will see this
- 13 average is 60-.
- 14 MR. OSIAS: So the average of the overage is 60-?
- DR. ECKHARDT: Right.
- MR. OSIAS: Even though the arithmetic average of the
- total ag use is only 45-?
- 18 CHAIRMAN BAGGETT: Over ten years?
- DR. ECKHARDT: Over this ten-year period; that's
- 20 correct.
- 21 CHAIRMAN BAGGETT: Not over four years?
- 22 MR. OSIAS: If you did over four years, when it is over
- 23 it is over by 150-.
- 24 CHAIRMAN BAGGETT: That is what I meant.
- DR. ECKHARDT: Now to get to the point here, the

- 1 Approval Agreement. We have another column here which I am
- 2 going to label MWD at this point because PVID is such a
- 3 small portion; it would be hard to add into this.
- 4 There is actually going to be two columns here. There
- 5 is going to be "MWD" and then there is going to be "Adjusted
- 6 Overage." This is the purpose of the Approval Agreement.
- If we go to year three, we see the overage of 170-, if you
- 8 go through the mathematical formula that is in the
- 9 agreement, it maxes out at 50-. So in this case in that MWD
- 10 column they potentially could provide 50- or reduce their
- 11 conserved water by 50-, which reduces that overage from 170-
- 12 to 120-. The last column would have a 120- in it.
- 13 If we go to your year six, you see the overage is 70-.
- 14 Using just a very simple, simplistic version of that
- formula, I'm assuming that about 60 percent is what MWD
- would have to pay. I don't know what the exact number is,
- 17 probably between 50- and 60- for this small amount. So MWD
- 18 would curtail 42 which would reduce that 70- overage to 28-
- in the last column.
- 20 The next year, year seven, we have an overage of 200-,
- and, of course, according to the agreement, we max at 50-.
- 22 So that would reduce the overage to 150- in the last
- 23 column.
- 24 Then in year ten again that 160- we are going to hit
- 25 the 50- limit, so reduce the 160- to 110-.

- 1 In that last column you have an adjusted overage
- because of the '88 Approval Agreement of 120- in year three,
- 3 28- in year six, 150- in year seven, and year ten 110-, for
- 4 an average of 40.8-.
- 5 MR. OSIAS: Let's call that 41-.
- DR. ECKHARDT: Call that 41-.
- 7 MR. OSIAS: Instead of saying, gee, you have 50-
- 8 available, and your overage is 60-, so the Sea impact is
- 9 10-, in fact, what we see is that the difference is 19- in
- 10 this example between the overage if the Approval Agreement
- 11 is triggered in each of the four years it could have been
- 12 versus without?
- DR. ECKHARDT: That is correct.
- 14 MR. OSIAS: If one year IID decided not to have an
- 15 extension and took the water, let's say they took the
- smaller year at 28-, what would happen to the average?
- 17 DR. ECKHARDT: The average would actually go up. I
- 18 picked a year, but if you take 28- -- pick that year that
- 19 28- moved to 70-, so you add 42- and divide that out and you
- 20 come up with something a little greater than 41-.
- 21 MR. OSIAS: Now looking at your sensitivity analysis,
- does the Approval Agreement in any way cause you to believe
- 23 that the ban for the baseline, the 90 percent confidence
- 24 interval that is the baseline, that that is in error in any
- 25 way?

- 1 DR. ECKHARDT: It does not.
- 2 MR. OSIAS: In this little hypo the average cutback
- 3 after Approval Agreement to Coachella would be 41,000
- 4 acre-feet; is that right?
- 5 DR. ECKHARDT: That's correct.
- 6 MR. OSIAS: That could either be one to one or a third?
- 7 DR. ECKHARDT: Or a third to one. That is the impact
- 8 to the Sea.
- 9 MR. OSIAS: Thank you.
- 10 CHAIRMAN BAGGETT: Mr. Gilbert, do you have any
- 11 questions?
- 12 MR. GILBERT: No.
- 13 CHAIRMAN BAGGETT: Mr. Du Bois?
- MR. DU BOIS: No.
- 15 CHAIRMAN BAGGETT: Mr. Rodegerdts.
- MR. RODEGERDTS: No.
- 17 CHAIRMAN BAGGETT: Mr. Rossmann?
- 18 MR. ROSSMANN: No, sir.
- 19 CHAIRMAN BAGGETT: Mr. Fletcher?
- MR. FLETCHER: No.
- 21 CHAIRMAN BAGGETT: Mr. Yates.
- ---00---
- 23 //
- 24 //
- 25 ///

- 1 RECROSS-EXAMINATION OF IMPERIAL IRRIGATION DISTRICT
- 2 BY NATIONAL AUDUBON SOCIETY CALIFORNIA
- 3 BY MR. YATES
- 4 MR. YATES: Thank you, Mr. Chairman.
- 5 I would just like to address some questions on this
- 6 baseline issue.
- 7 Mr. Eckhardt, did you prepare the Master Response on
- 8 development of the baseline?
- 9 DR. ECKHARDT: I'm the senior reviewer, so I reviewed
- 10 the response and I also set up the criteria for the Bureau
- of Reclamation to run for the sensitivity analysis.
- MR. YATES: That is a yes?
- DR. ECKHARDT: Yes.
- MR. YATES: Thank you.
- 15 Turning your attention to Page 3-19 under the heading
- 3.3.3 CEQA Requirements, in which we deal with this issue of
- 17 the baseline, criticism you received from National Audubon.
- 18 Ms. Harnish, I believe, didn't you say in the
- 19 cross-examination I believe that the no project alternative
- and the baseline are the same for the purposes here?
- 21 MR. OSIAS: Objection. Because the question says "for
- 22 the purpose here," and he is referring to baseline. I don't
- think that was the context of the question when asked to Ms.
- Harnish here.
- 25 CHAIRMAN BAGGETT: Can you clarify?

- 1 MR. YATES: Is the baseline used the same as the
- 2 analysis in the no-project alternative?
- 3 MS. HARNISH: For the hydrology, yes.
- 4 MR. YATES: Dr. Eckhardt, are you familiar with CEQA
- 5 guidelines 15126.6, Subdivision E?
- 6 DR. ECKHARDT: I am not.
- 7 MR. YATES: Can I read that to you? It says:
- 8 The no-project alternative analysis is not
- 9 the baseline for determining whether the
- 10 proposed projects environmental impacts may
- 11 be significant, unless it is identical to the
- 12 existing environmental setting analysis which
- does establish that baseline. (Reading.)
- 14 Then it says in parentheses, see Section 12125.
- 15 MR. OSIAS: Question.
- MR. YATES: Ms. Harnish, are you familiar with that?
- MS. HARNISH: I'm sorry, I was reading something.
- 18 Did you just read the guideline?
- 19 MR. YATES: Yes.
- 20 MS. HARNISH: I am familiar with that, yes.
- 21 MR. YATES: Are you also familiar with Section 15125,
- the environmental setting?
- MS. HARNISH: Yes.
- MR. YATES: And if I can read from Subdivision A, it
- 25 says:

- 1 An EIR must include a description of the
- 2 physical environmental conditions in the
- 3 vicinity of the project as they exist at the
- 4 time of the notice of preparation is
- 5 published, or if no notice of preparation is
- 6 published at the time the environmental
- 7 analysis is commenced from both a local and
- 8 regional perspective.
- 9 (Reading.)
- 10 Is that a correct reading?
- MS. HARNISH: Well, I don't have the guidelines in
- 12 front of me. That sounds right.
- MR. YATES: Do you want me to hand this to you?
- 14 MS. HARNISH: That's okay. I will take your word for
- 15 it.
- MR. YATES: Are you familiar with the cases you have
- 17 cited here in your Response to Comments, Dr. Eckhardt?
- 18 MR. OSIAS: Mr. Chairman, I suppose there's not much
- 19 damage to reading the guideline into the record and asking
- 20 whether the witness knows about it.
- 21 As to the cases, I object. Beyond the scope of
- 22 redirect, and also probably beyond the expertise of the
- 23 hydrologist. And the case law also calls for legal
- 24 analysis.
- 25 CHAIRMAN BAGGETT: Mr. Yates, do you have any --

- 1 MR. YATES: I guess I am trying to get to the
- 2 foundational issue here which on the recross we got into the
- 3 issue of the baseline, the purpose for the baseline and what
- 4 it actually shows as far as the impacts of the project. And
- 5 so I am trying to establish where this baseline came from
- 6 and then to address later the issue dealing with air quality
- 7 impacts where we didn't use this kind of statistical
- 8 analysis to determine the baseline for air quality.
- 9 MR. OSIAS: Mr. Chairman, where the baseline
- 10 calculation came from the witness testified earlier run by
- 11 the Bureau, but he gave the assumption. The redirect, of
- 12 course, was on the sensitivity analysis portion of it and
- 13 its purpose. I don't see how that has anything to do with
- 14 the case law.
- 15 CHAIRMAN BAGGETT: I would sustain the objection on
- 16 case law. Just go to the question you are trying to --
- 17 MR. YATES: Okay.
- 18 Dr. Dickey, on Page 3-53, the next to the last
- 19 paragraph, I don't know whether you authored this or you
- 20 were part of the team that authored this. But you point out
- 21 that the conditions for the Salton Sea elevation to the year
- 22 2035 are, I think your term is, uncertain.
- 23 Is that correct?
- MR. OSIAS: Objection. Calls for an answer to the
- 25 question beyond the scope of redirect.

- 1 CHAIRMAN BAGGETT: Sustain that. We weren't dealing
- 2 with air quality at all on redirect.
- 3 MR. YATES: Dealing with baseline.
- 4 CHAIRMAN BAGGETT: You are dealing with the air. He
- 5 didn't get on redirect to the air issues and baseline.
- 6 Trying to --
- 7 MR. YATES: I mean, I will agree with that. We weren't
- 8 dealing with air. We are dealing with a concept here of
- 9 this baseline as to how its determination either in the
- sensitivity analysis, or whatever, as to how we come up
- 11 with this formula that Dr. Eckhardt was asked to go through
- 12 to determine how we establish the baseline especially in
- 13 light of changes.
- 14 CHAIRMAN BAGGETT: That is legitimate. Ask a question
- on the formula, where it came from. That is legitimate.
- 16 Just ask the panel, see if they can --
- 17 MR. YATES: To compare, I am trying to compare that to
- 18 what didn't occur on air quality.
- MR. OSIAS: That would be argument.
- 20 CHAIRMAN BAGGETT: I would agree. Sustain. You will
- 21 get your opportunity to do that in a closing brief. You can
- 22 argue that later. At this point, recross, we are giving you
- 23 some latitude on the baseline. I am sure Mr. Kirk will have
- 24 a couple questions, too, and how we got there. I think it
- is fair to ask your questions about what methods were used,

- what analysis, or how, if you have any questions along those
- 2 lines.
- 3 MR. YATES: We will save it for our final brief.
- 4 CHAIRMAN BAGGETT: Thank you.
- 5 Mr. Kirk.
- 6 ---00---
- 7 RECROSS-EXAMINATION OF IMPERIAL IRRIGATION DISTRICT
- 8 BY THE SALTON SEA AUTHORITY
- 9 BY MR. KIRK
- 10 MR. KIRK: Dr. Eckhardt, can you turn to Table 3.3-1
- 11 again?
- MR. HARNISH: Page 3-28.
- 13 MR. KIRK: 3-28, did you say.
- DR. ECKHARDT: Okay.
- MR. KIRK: The hypothetical you used on entitlement
- enforcement, if I followed you correctly, you ended up with
- 17 your adjusted overage averaging 40.8 thousand acre-feet per
- 18 year. Is that correct?
- 19 DR. ECKHARDT: That's correct.
- 20 MR. KIRK: If, in fact, you had accounted for the MWD
- 21 makeup water in the way you are suggesting, the reduction to
- 22 CVWD and IID could have been reduced by 16- or 17,000
- 23 acre-feet per year if your hypothetical is within the realm
- of reason; is that correct?
- DR. ECKHARDT: That is correct.

- 1 MR. YATES: And if the adjusted average --
- 2 DR. ECKHARDT: Excuse me. That was based on the
- 3 one-third to one.
- 4 MR. KIRK: I don't think so. The 40.8 was a one to
- 5 one; am I correct?
- 6 DR. ECKHARDT: Right.
- 7 MR. KIRK: Where I am headed is a one to three. If the
- 8 40.8 were the net reduction in diversion to CVWD and IID
- 9 under entitlement enforcements, and there is a three-to-one
- 10 relationship in terms of diversion to inflow impact, then
- 11 the reduction in inflow to the Sea would be more like 13,000
- 12 acre-feet per year, correct?
- DR. ECKHARDT: It would be a third of 41-.
- MR. KIRK: An accounting for a couple thousand
- 15 acre-feet of system loss?
- DR. ECKHARDT: Right.
- 17 MR. KIRK: Under a 13,000 acre-foot reduction at the
- 18 Salton Sea, the revised assumption if we look across the
- 19 first row under entitlement enforcement, instead of 19,000
- 20 acre-foot under sensitivity analysis, we would have done a
- 21 sensitivity analysis on about 13,000 acre-feet per year
- 22 reduction at the Salton Sea, correct?
- 23 DR. ECKHARDT: That's correct, using the assumptions I
- 24 did in my example.
- MR. KIRK: And that revised assumption would actually

- 1 increase the last column, the number of additional years the
- 2 Salton Sea would reach 60 parts per thousand salinity,
- 3 correct?
- 4 DR. ECKHARDT: For this assumption, that is correct.
- 5 MR. KIRK: Could reduce it by another five or six years
- 6 or perhaps more, correct?
- 7 DR. ECKHARDT: Based on what?
- 8 MR. KIRK: Based on a guesstimate. If you went from a
- 9 19,000 acre-foot reduction to the Salton Sea to 13,000
- 10 acre-foot reduction to the Sea, it could extend the life of
- 11 the Sea for purposes of --
- DR. ECKHARDT: I don't know how much.
- 13 MR. KIRK: You already testified that the ten-year
- 14 difference was the largest difference of all the sensitivity
- analysis that you ran and displayed in Table 3.3-1, correct?
- DR. ECKHARDT: Of all the assumptions used to create
- 17 the baseline, that is correct.
- 18 MR. KIRK: No further questions.
- 19 Thank you.
- 20 CHAIRMAN BAGGETT: San Diego.
- MS. HASTINGS: No questions.
- 22 CHAIRMAN BAGGETT: I have no questions.
- 23 Staff?
- 24 ---00---
- 25 //

- 1 FURTHER REDIRECT EXAMINATION OF IMPERIAL IRRIGATION DISTRICT
- 2 BY MR. OSIAS
- 3 MR. OSIAS: I will ask one. Dr. Eckhardt, if when you
- 4 did your sensitivity analysis, when you went from roughly
- 5 57, 56.9, to 19 --
- 6 DR. ECKHARDT: Yes.
- 7 MR. OSIAS: It had a change of ten years on the median?
- 8 DR. ECKHARDT: On the median only.
- 9 MR. OSIAS: That was for 38,000 acre-foot difference?
- 10 DR. ECKHARDT: Correct.
- 11 MR. OSIAS: You wouldn't expect a 4- or 5,000 acre-foot
- 12 difference -- you wouldn't expect a four- or five-year
- 13 difference from a --
- DR. ECKHARDT: No.
- MR. OSIAS: -- 4- or 5,000 difference?
- DR. ECKHARDT: I don't know what it would be, but I
- would not expect a four- or five-year difference. So I
- 18 missed the point of Mr. Kirk's question.
- 19 MR. OSIAS: Thank you.
- 20 CHAIRMAN BAGGETT: Is there any other recross on that?
- 21 With that, exhibits.
- 22 MR. OSIAS: I would like to offer in the official
- version of the EIR/EIS and the final version of the PEIR
- for the QSA which is incorporated by reference and the
- 25 Implementation Agreement, Inadvertent Overrun EIS, which is

- 1 the Final Administrative Draft which has been incorporated
- 2 by reference.
- 3 MR. ROSSMANN: Only request that you identify those for
- 4 the record, each volume, since there hasn't been service and
- 5 I don't think we know what those are.
- 6 CHAIRMAN BAGGETT: There has been service, but it
- 7 hasn't necessarily arrived is what I am learning; it might
- 8 have been sent.
- 9 MR. OSIAS: For the Final EIR for the IID project there
- 10 is a two-volume document called Final Environmental Impact
- 11 Report/Environmental Impact Statement, dated June 2002. It
- is a two-volume edition.
- 13 For the PEIR it is called Final Program Environmental
- 14 Impact Report, Implementation of the Colorado River
- 15 Quantification Settlement Agreement, Volume I, EIR Text and
- 16 Appendices. Volume II, Comments and Responses dated June
- 17 2002.
- 18 And for the Administrative Final Environmental Impact
- 19 Statement relating to the Implementation Agreement,
- 20 Inadvertent Overrun and Payback Policy and Related Federal
- 21 Actions, dated June 2002, there is a single volume entitled,
- 22 Volume I and Appendix I.
- I would offer those in.
- 24 CHAIRMAN BAGGETT: Any objections?
- 25 MR. ROSSMANN: Just a clarification, your Honor. It

- 1 took me a while to figure on it. Although the Final is in
- 2 two volumes, it's actually in three binders.
- 3 Am I correct about that? Because I have my Volume I
- 4 that actually takes up two binders. So I think everyone --
- 5 I just want to be very sure that to get this final --
- 6 MR. OSIAS: I have a larger binder than you have
- 7 physically, but they are consecutively numbered pages. Let
- 8 me put them into one or three binders; it is from page --
- 9 the first volume runs from the contents page, iii, to 6-6,
- 10 which is the last page of the references.
- MR. ROSSMANN: Right. That is affirmative.
- 12 MR. OSIAS: Thank you.
- 13 CHAIRMAN BAGGETT: Okay. They are admitted.
- MR. OSIAS: Thank you.
- I had a question, if I might, on the brief that we
- 16 received which seems to be --
- 17 CHAIRMAN BAGGETT: I was going to comment on a few
- 18 things. Wait until I make my comments, see if there is any
- 19 clarification.
- 20 Exhibits are taken care of.
- 21 We will not have -- the next two days are now time to
- 22 do other things. I am sure we can all find something to do
- 23 tomorrow.
- I guess, let me go to rebuttal first. Will there be
- any next week?

- 1 MR. FLETCHER: I have arranged with Mr. Shade to come
- 2 up on the 15th or 16th. I would like to discuss -- I would
- 3 like to talk with him before I change -- make arrangements.
- I would be happy to inform people on Wednesday.
- 5 CHAIRMAN BAGGETT: I would propose no Monday. We will
- only come back Tuesday then. So that is 16th.
- 7 MR. FLETCHER: Are there other people that may have
- 8 rebuttal?
- 9 CHAIRMAN BAGGETT: That is what I am asking. If there
- is only one, then I think we can do closing and rebuttal and
- 11 everything on Tuesday. Not come back on Monday.
- 12 MS. DIFFERDING: There is a possibility that one of the
- other parties that are not here today, like PCL, might have
- 14 rebuttal, and the last letter we sent out to all the parties
- asked for, correct me if I am wrong, but I think it was
- outlines of rebuttal testimony by Friday.
- 17 MR. OSIAS: How would they know the scope of rebuttal
- 18 without having attended?
- 19 CHAIRMAN BAGGETT: It would be a real challenge, I
- 20 think.
- 21 MR. OSIAS: I think it would be rebuttal to today.
- 22 CHAIRMAN BAGGETT: Rebuttal to changes. They could
- 23 know the changes without being here.
- MR. RODEGERDTS: What was today?
- 25 CHAIRMAN BAGGETT: This was a chance for other parties

- 1 to bring their witnesses. So, so far we have maybe one from
- 2 PCL [verbatim] and IID.
- 3 MS. HASTINGS: At this time I can't say for sure. I
- 4 think it is highly unlikely.
- 5 MR. KIRK: I think it is unlikely, but I would like to
- 6 reserve the opportunity to think about it. Maybe we
- 7 establish, if we can get ahold of the other parties, a
- 8 deadline of Wednesday so we don't wait to the last minute
- 9 on Friday.
- 10 CHAIRMAN BAGGETT: We send out an E-mail to parties
- 11 tomorrow and define by close of day on Wednesday.
- 12 We will have an E-mail out today. I will send out an
- 13 order shortening the time to respond to rebuttal to
- 14 Wednesday. That gives you two days.
- MR. FLETCHER: That is fine. If there is a way to
- 16 contact Mr. Du Bois and Mr. Gilbert by some method other
- 17 than E-mail.
- MR. DU BOIS: I do have a telephone.
- 19 CHAIRMAN BAGGETT: We can exchange phone numbers
- afterwards.
- 21 MS. HASTINGS: Mr. Chairman, I just want to clarify.
- 22 On Wednesday you would expect us to identify the fact that
- 23 we will provide rebuttal.
- 24 CHAIRMAN BAGGETT: If you plan to and give us the
- 25 witness and the outline like you did?

- 1 MS. HASTINGS: Move the Friday date up to Wednesday.
- 2 CHAIRMAN BAGGETT: My preference would be not to meet
- 3 on Monday unless there seems to be a massive number. It
- 4 sounds like we aren't going to have a massive number of
- 5 rebuttal witnesses. And then we will have a ten-minute
- 6 chance for each party to do ten minutes of oral closing.
- 7 MS. DIFFERDING: Do you just want to know whether there
- 8 would be rebuttal witnesses by Wednesday or that and also
- 9 the outlines of any testimony?
- 10 CHAIRMAN BAGGETT: Both witnesses and outlines by the
- 11 end of the day Wednesday. We will make that by five since
- 12 it is the middle of the week, by 5:00 on Wednesday. We can
- 13 send out an E-mail. Everybody here is already noticed of
- 14 that.
- MR. OSIAS: Is there any possibility that the time
- 16 allocations could be other than by just head count? I don't
- think the burden is the same for a petitioner who has to
- 18 establish all the components in an affirmative case than an
- 19 opponent who merely has to shoot one.
- 20 CHAIRMAN BAGGETT: There are 13 parties. Your
- 21 argument may be that since the petitioner should maybe get
- 22 more than ten minutes?
- MR. OSIAS: Maybe ten at the front and ten at the end.
- 24 It is not unusual to have the plaintiff have the last word.
- 25 CHAIRMAN BAGGETT: I was going to do reverse order

- 1 again for closing, where we will start out with Mr. Gilbert,
- 2 just like we did today. IID as petitioner would get to go
- 3 last.
- 4 MR. OSIAS: That helps.
- 5 CHAIRMAN BAGGETT: Unless an objection, I have no
- 6 problem doubling the time of the petitioner, giving 20
- 7 minutes.
- 8 MR. ROSSMANN: We have two petitioners.
- 9 MS. HASTINGS: I understand. I just want to clarify,
- we are also petitioner?
- 11 CHAIRMAN BAGGETT: Right.
- 12 MS. HASTINGS: You will provide us with 20 minutes at
- 13 best.
- 14 CHAIRMAN BAGGETT: Unless no objection.
- MR. KIRK: What I would suggest is to go with Mr.
- Osias' original suggestion. They start with ten minutes and
- are able to wrap up at the end with another ten minutes.
- 18 CHAIRMAN BAGGETT: Normally you get the last. I'll
- 19 leave it at last, otherwise I can see what is going on
- 20 forever. We'll -- I will give the petitioners 40 minutes to
- 21 use as they see fit between the two petitioners.
- MS. OSIAS: Thank you.
- 23 CHAIRMAN BAGGETT: The other parties if you want to do
- 24 a joint, I think we've been fairly flexible throughout this
- 25 hearing. If three or four groups want to do a joint closing

- 1 together, that is fine and reapportion five of 15. We have
- 2 done that with the way we've done our panels. I would be
- 3 agreeable.
- 4 Ten minutes for all other parties. If they want to do
- 5 it as a panel in closing, that is fine with me. The same
- 6 with the two petitioners, if you want to combine your 40
- 7 minutes any way you see, if you want to combine them.
- 8 MR. OSIAS: Thank you.
- 9 CHAIRMAN BAGGETT: There will be no extensions as noted
- 10 in the July 3rd letter, in terms of times for briefs and so
- 11 on.
- 12 I think, regarding the list of questions I sent out on
- 13 the 14th of June, I just want to reiterate, there is no
- 14 requirement that any or all of these questions be responded
- to in the closing briefs. It is, as always, up to the
- discretion of the party and their counsel to use that brief
- for any legal argument that they feel is persuasive and
- 18 argues their position. That's been the policy of this
- 19 Board in the past. It is the policy of any Board I know.
- 20 You can't require, make requirements, in closing briefs.
- 21 These are just things that we had some interest in and there
- 22 are obviously a lot of other issues.
- 23 You have an extra day. I am not trying to encourage
- length of brief. I think we have all been here over the
- last almost two months now. I think people understand what

- 1 the main issues are and what the arguments are. I guess
- that is what we are looking for, succinct arguments, go to
- 3 the point. No evidence. I think the attorneys are well
- 4 aware of that. You can't use a brief to introduce new
- 5 evidence, only to argue the case based on evidence in the
- 6 record. And we are particularly interested in some of the
- 7 legal issues which have been raised.
- 8 MR. ROSSMANN: On the briefs, sir, it is indeed a
- 9 necessary blessing that we have tomorrow. I still am not
- 10 sure how we are going to get there, but things have a way of
- 11 working out. But I know your Honor has set Thursday at noon
- 12 as the deadline for those briefs. May I just gently suggest
- 13 that both the California Supreme Court and the Ninth Circuit
- 14 deem the hard copies of briefs served when they are posted
- for overnight delivery, and if we could get you the
- electronic version by noon on Thursday, but post you the
- hard copy on Thursday overnight, that would really be a
- 18 great help.
- 19 CHAIRMAN BAGGETT: That is fine. The original reason
- 20 was we want to have some time before Monday to actually read
- 21 them before the closing arguments. If, in fact, we don't
- use Monday, that gives all of us in this room an opportunity
- to read each others' comments before Tuesday, which I think
- will make for better closing arguments and better questions
- by myself and my colleagues, which we can ask on Tuesday.

- 1 So what did we set, noon on Thursday?
- 2 MR. OSIAS: I think the suggestion is electronically --
- 3 CHAIRMAN BAGGETT: We don't need the hard copy in hand
- 4 by then.
- 5 MR. ROSSMANN: Thank you, sir. It will be FedExed to
- 6 the few parties who do not have electronic service.
- 7 CHAIRMAN BAGGETT: I wish we could determine whether we
- 8 are going to need Monday or not, then I would have no
- 9 problem giving another day if, shall we say, more succinct
- 10 briefs, instead of just making it longer because you have an
- 11 extra day. I realize that. Just to encourage what you
- might spend a little more time writing.
- MR. ROSSMANN: Let me make a suggestion on that,
- 14 something that you might fix now. If you had it at the end
- of the day Thursday, we'd still have to get them out FedExed
- that day. I want to be sensitive to the parties who do not
- have electronics, you want everyone to get them Friday.
- 18 Otherwise you are going to run into Saturday service and the
- weekend, and that probably isn't fair.
- 20 CHAIRMAN BAGGETT: Stick with electronic service by
- 21 noon on Thursday.
- 22 MR. ROSSMANN: Since your Honor was even suggesting an
- 23 extra day, maybe have just the electronic service at 5:00
- 24 rather than noon, and then that would also be the time we
- 25 have to have things out FedEx.

- 1 MR. OSIAS: Only if there are no witnesses identified
- 2 by Wednesday. Otherwise we have to prepare for that as
- 3 well. I'd much rather have an extra day to read.
- 4 CHAIRMAN BAGGETT: We have one potential so far.
- 5 MR. OSIAS: I mean if we have to use both days. You
- 6 will let us know by Thursday, I suppose, whether you judge
- 7 the number to be a one day or a two day.
- 8 CHAIRMAN BAGGETT: Judging from what I heard today,
- 9 sounds like there is two parties that are considering
- it, and it's one witness each. I can't imagine going more
- 11 than a morning, judging from what we did today. We can go
- 12 late and do it all in one day, and afternoon for closing,
- 13 take half a day on that.
- 14 With that, we will say 5:00 electronic service by
- 15 Thursday, by five, by close of business which in essence
- gives you another day, as long as they are sent out sometime
- 17 that night.
- 18 Anything else?
- 19 MR. OSIAS: We had supplement briefs regarding
- 20 environmental, which is where I thought we should deal with
- 21 the extra brief filed by Imperial County. We would intend
- 22 to brief that in our environmental one.
- 23 CHAIRMAN BAGGETT: Well, preliminary brief?
- 24 MR. OSIAS: The one that says for environmental reasons
- 25 it is time to punt or something.

- 1 CHAIRMAN BAGGETT: We will be ready to rule on that. I
- 2 assume that was a motion.
- 3 MR. ROSSMANN: It was.
- 4 MR. OSIAS: We would like to file opposition.
- 5 MS. HASTINGS: We would join in that.
- 6 MR. ROSSMANN: No one is complaining about getting what
- 7 was truly something we didn't really have to file until
- 8 later this week last week. But we saw rather clearly some
- 9 that the other parties could comment on that in their
- 10 briefs. We weren't asking the Board to change its schedule.
- 11 But then that just seemed to the County, and I think from a
- 12 lot of the other participants, who have since communicated
- 13 with me, that that was going to be a threshold issue that
- 14 the Board was going to have to deal with before, however
- 15 it was going to deal with the merits of the application. So
- it was truly intended to just give the other parties and the
- 17 Board a heads up on that, but not necessarily to engender
- 18 any special briefing on their part.
- 19 MR. OSIAS: We didn't receive it until Sunday, because
- of the holiday.
- 21 CHAIRMAN BAGGETT: I received it this morning.
- We could probably go off the record.
- 23 Let's go off the record.
- 24 (Break taken.)
- 25 (Discussion held off the record.)

1	CHAIRMAN BAGGETT: Back on the record.
2	At this point the briefs will now be due electronically
3	by five p.m. on the 11th. We encourage them to fully
4	examine the issues by the parties, so feel there is no page
5	limit. On the 16th at 9:00 a.m. we will resume with any
6	rebuttal testimony. Outlines and list of rebuttal witnesses
7	are due by 5:00 on Wednesday the 10th, and we will begin at
8	9:00 on the 16th after which we will do closing arguments,
9	ten minutes per party with the exception of the petitioners
10	which each petitioner has 20 minutes, and parties are
11	welcome to do their closings as a panel or however they feel
12	most efficient way to use their time. We will then
13	determine a date on the 16th when supplemental briefs are
14	due. They will be very limited in nature and limited to ten
15	pages.
16	Any other question?
17	If not, we'll see you 9:00 in this same room, Sierra
18	Hearing Room, next week.
19	Thank you very much.
20	(Hearing adjourned at 4:50 p.m.)
21	00
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23	
24	
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1	REPORTER'S CERTIFICATE
2	
3	
4	STATE OF CALIFORNIA)
5) ss. COUNTY OF SACRAMENTO)
6	
7	
8	I, ESTHER F. SCHWARTZ, certify that I was the
9	official Court Reporter for the proceedings named herein,
10	and that as such reporter, I reported in verbatim shorthand
11	writing those proceedings;
12	That I thereafter caused my shorthand writing to be
13	reduced to typewriting, and the pages numbered 3093 through
14	3263 herein constitute a complete, true and correct record
15	of the proceedings.
16	
17	IN WITNESS WHEREOF, I have subscribed this certificate
18	at Sacramento, California, on this 18th day of July 2002.
19	
20	
21	
22	
23	ESTHER F. SCHWARTZ
24	CSR NO. 1564
25	